Comprehensive Annual Financial Report Bonita Springs, Florida



Fiscal Year Ended September 30, 2019

City of Bonita Springs, Florida

Comprehensive Annual Financial Report

For the Fiscal Year Ended September 30, 2019



Prepared by the Finance Department

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Maureen Andrade Amanda DiBruno Clara Fette Brenda Reetz Melissa Stout

Front Cover: Roundabout located at Old 41 and Terry Street completed the Fall of 2017 Back Cover: Signaled intersection at Old 41 and Terry Street prior to the roundabout construction

City of Bonita Springs, Florida Comprehensive Annual Financial Report For the Fiscal Year Ended September 30, 2019

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<u>Bonita Beach</u> 27954 Hickory Blvd

This beautiful beach front park is on the southern tip of Bonita Beach. It offers a variety of amenities. You will find restrooms, shelters with tables and grills, a playground and a sand volleyball court. Parking is available for \$2 per hour. The City of Bonita Springs also offers free parking at Bay Park North and Beach Park North on Little Hickory Island.

Introductory Section



9101 Bonita Beach Road Bonita Springs, FL 34135 Tel: (239) 949-6262 Fax: (239) 949-6239 www.cityofbonitasprings.org

> Peter Simmons Mayor

> Amy Quaremba Council Member District One

> > Vacant

Council Member District Two

Laura Carr Council Member District Three

Vacant Council Member District Four

Michael Gibson Council Member District Five

Fred Forbes, AIA Council Member District Six

Arleen M. Hunter City Manager (239) 949-6267

Derek P. Rooney City Attorney (239) 949-6254

> City Clerk (239) 949-6248

> **Public Works** (239) 949-6246

Neighborhood Services (239) 949-6257

Parks & Recreation (239) 992-2556

Community Development (239) 444-6150

March 24, 2020

Honorable Mayor and Members of City Council City of Bonita Springs Bonita Springs, Florida

We are pleased to present to you the Comprehensive Annual Financial Report (CAFR) of the City of Bonita Springs, Florida (City) for the fiscal year ended September 30, 2019. Chapter 218.39 Florida Statutes requires that a complete set of financial statements be published within nine months of the fiscal year end. This report is published to fulfill that requirement.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement.

In addition, the City maintains budgetary controls. The objective of these controls is to ensure compliance with legal provisions embodied in the annual budget approved by City Council.

In compliance with the laws of the State of Florida, the City's financial statements have been audited by Ashley, Brown & Company, Certified Public Accountants, a firm of licensed certified public accountants. The independent auditor has issued an unmodified ("clean") opinion on the City's financial statements for the fiscal year ended September 30, 2019. The independent auditor's report is presented as the first component of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be reviewed in conjunction with it.

This report also includes the City's first Single Audit of Federal Award Programs, which begins on page 87. We are pleased to report there are no findings or questioned costs reported by the auditor.

Profile of the Government

The City, incorporated on December 31, 1999, is located in the southwest part of the state and located in Lee County. The City currently occupies a land area of 46 square miles and serves an estimated population of 54,437. The City is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing council.

The City operates under the council-manager form of government. Policy-making and legislative authority are vested in a governing council consisting of the mayor and six council members, all elected on a non-partisan basis. Council members serve four-year staggered terms, with three or four council members elected every two years. The mayor is elected to serve a four-year term and is elected-at-large. The six council members are elected by district. The governing council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees and hiring both the City Manager and City Attorney. The City Manager is responsible for carrying out the policies and ordinances of the governing council, for overseeing the day-to-day operations of the City, and for appointing the heads of the various departments.

The City provides the following services: public works, streets, roads, storm water management, developer services, parks and recreation, natural resources, code enforcement, and general and administrative services. The City of Bonita Springs uses the "government lite" concept of outsourcing City services to minimize expenditures while providing quality services to the community.

Economic condition and outlook

The City of Bonita Springs was in the path of Hurricane Irma when it made landfall on September 10, 2017. A major budgetary initiative in FY 2018 and FY 2019 was to recover from the hurricane damage. Efforts were underway throughout FY 2019 to seek reimbursement from FEMA and the State of Florida for the storm related costs incurred by the City. The FY 2019 financial statements include grant revenue of \$7,502,167, with still more to be received in FY 2020. The FY 2018 financial statements included \$190,156 in insurance recoveries from the damage. This totals \$7,692,323 in reimbursements and recoveries of the total Hurricane Irma costs of \$8,405,552 reported in the last three years' Comprehensive Annual Financial Reports. The City anticipates receipt of an additional \$321,421 in grant reimbursement of these costs in FY 2020. In addition to grant funding, during FY 2019, the City Council approved a city-wide Storm Water assessment fee dedicated to addressing the storm water management challenges.

During the fall of 2019, the City Council approved a settlement in litigation which has been on-going since 2017. This settlement required the payment of economic damages of \$6.3 million and estimated legal fees (the amount of which is not yet finalized) of \$802,051. Both of these expenses are accrued as expenses in the FY 2019 Statement of Activities.

Residential and commercial permit activity has remained generally consistent the past two years. Growth in the City of Bonita Springs has been reasonably stable and normal. Given the cyclical nature of the economy, experts state that the economy is now in a peak cycle. Staff anticipates that future growth will be gradual and focused on the build out of existing approved developments in eastern Bonita Springs (residential development in Sections 1 and 2), urban redevelopment, and infill development (with a varying degree of uses such as multi-family residential, industrial flex space, and hotel uses).

Unemployment continued to decline throughout the nation, Florida and Southwest Florida during the past fiscal year as services supported by the construction and tourism industries continue to increase. The unemployment rates for the Cape Coral – Fort Myers Metropolitan Statistical Area, which includes Bonita Springs, had a seasonally adjusted unemployment rate of 2.9% for December 2019, compared to a rate of 3.3 for December 2018.

The national and state economics are key factors in assessing the City's future picture. Changes in the national, state and local economies can affect both revenues and expenditures due to the impact of tax receipts and the costs of providing City services. While economic changes at the state and national level can often translate into comparable changes locally, it is important to note that the City of Bonita Springs and the Southwest Florida region often behave differently, showing economic trends and reflecting experience that may lag or precede noticed changes elsewhere.

The total taxable property value in the City increased 7% during fiscal year 2019. The City and all of Southwest Florida has continued to see signs of growth in the real estate sector. As a result, the City's taxable property values are expected to increase for the next fiscal year.

Strategic Planning

A strategic plan is meant to be a reflection of City Council's decision to provide a foundation to guide policy decisions over the next several years as well as their commitment to devote City resources to accomplish the strategic priorities.

With a vision of "Bonita Springs shall reach its full potential as one of the great small cities in the United States", City Council adopted the 2018 Strategic Priorities in May 2018. The priorities are listed below and on the following page.

- 1. **Improve Storm Water Management:** Develop strategy; Schedule for implementation; Financing; Storm Water Utility; Review/inspection of neighborhood management systems and maintenance
- 2. **Transportation:** Multimodal; Complete Streets; Bonita Beach Road Vision; US 41/Bonita Beach Road Quadrant Plan; Sun Trail (Railroad and Hickory Blvd); Logan Boulevard; South Forest Mere right of way; Traffic light traffic delays; Organize participation from other entities; Funding strategy
- 3. **Strengthen/Enhance City Finances:** Long term strategic financial evaluation and cash flow constraints effect on objectives; Improve grant strategy and process; Review franchise rates (Communications Services Fee and Electric Franchise Fee); Establish Storm Water Utility Fee
- 4. **Environmental Protection:** DRGR (Density Reduction Groundwater Resource) Protection preserve large northern DRGR tracts; Storm water management and conservation; Florida Forever and 20/20 Programs; Beach and river water access preservation
- 5. **Community Aesthetics: Develop and implement Urban Design**: Improve look of the City; Parks: Develop and implement urban design standards in light of available funds; Review of city physical assets, identify responsible parties, program to improve; Establish city icon; Inventory areas to see what can be done
- 6. **Strengthen/Enhance Council Relations:** Message coordination; Activism strategy; Improve and strengthen relationships with other government jurisdictions (State of Florida, Lee County, South Florida Water Management District, Recognize process imposed by others, Quadrant Plan, Landscaping on Bonita Beach Road, Lee County bridge proposal, Lee Tran, Beach parking, FEMA grant (Local Mitigation Strategy), Federal Delegation, FEMA & transportation opportunities, State of Florida funding)

- 7. Government Transparency: Increase Outreach/Accessibility to Citizens: Put on action list completion of neighborhood/HOA contact list used for emergency response and activate it; Establish quarterly contact with contact list; Outreach committee mission; Improve communication, website, social media, etc.; Increase outreach accessibility to citizens; Community contacts to incorporate into Emergency Plan
- Economic Development: Attract highest quality economic development through City's vision of high urban design standards, multimodal and downtown revitalization and vision: High urban standard; Multimodal; Downtown Revitalization: Consider next steps to development projects for downtown, Stabilize Wonder Gardens, Completion of library, Dixie Moon, Unified signage plan; Implement visions

Relevant Financial Policies

Budgetary control is established by Section 45 of the City Charter, which requires the adoption of an annual budget and Section 46 which provides for amendments to the budget after adoption. Budgetary control throughout the fiscal year is maintained through monthly monitoring of actual activity compared to the budget. Section 47 of the City Charter addresses the lapse of annual appropriations at the close of the fiscal year, except an appropriation for a capital expenditures. The Council is required to adopt a final budget by no later than the close of the fiscal year. The annual budget serves as the foundation for the City's financial planning and control. The budget is prepared by fund, function (e.g., public safety) and department (e.g., law enforcement). Department heads may transfer resources within a department as they see fit, however, transfers between departments require the approval of the City Council. Budget-to-actual comparisons are provided in this report for the general fund and for the special revenue funds that are considered major funds. These comparisons are presented on pages 50-53 respectively as part of the required supplementary information. Budget-to-actual comparisons for special revenue funds that are considered non-major funds, the debt service funds, and the capital projects fund are presented beginning on page 60.

The City Council has approved Financial Policies which address audit policies, financial reporting and accounting, cash management, revenues, budget, debt management, expenditures, and asset capitalization.

Long-term financial planning

The City completes a five-year financial forecast. For capital projects, the City uses a ten-year capital plan. This helps recognize when major cash infusions will be necessary. These infusions may come from the issuance of debt, grants, new revenue sources, impact fees and/or a build-up of fund balance. Any or all of these methods may be utilized. Not as obvious, but just as important, is the increase in services, with the costs associated with these services, requested by citizens or mandated by external forces.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Bonita Springs for its comprehensive annual financial report for the fiscal year ended September 30, 2018. This was the tenth consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this Comprehensive Annual Financial Report would not have been possible without the efficient and dedicated service of the entire staff of the Finance Department, as well as the support of the Assistant City Manager and the Department Directors. Their continuing effort toward improving the accounting and financial reporting systems improves the quality of information reported to the City Council, State and Federal Agencies and the citizens of the City of Bonita Springs.

Appreciation is also extended to our external auditors, Ashley, Brown & Company, for their assistance and to the Mayor and City Council members for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Bonita Springs' finances.

Respectfully submitted,

Arleen M. Hunter, AICP

City Manager

Anne K. Wright, CPA, CGFO

Finance Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Bonita Springs Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

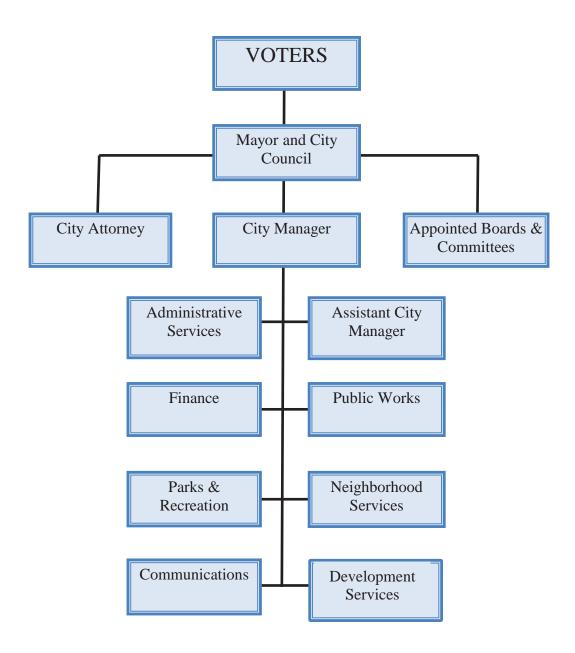
September 30, 2018

Christopher P. Morrill

Executive Director/CEO

City of Bonita Springs, Florida

Organizational Chart



City of Bonita Springs, Florida

PRINCIPAL OFFICIALS

As of September 30, 2019



Mayor

Peter Simmons

City Council

| Laura Carr District Three | | | Amy Quaremba District One |
|---------------------------|--------------|------------------|----------------------------|
| Michael Gibson | Greg DeWitt | Peter R. O'Flinn | Fred Forbes |
| District Five | District Two | District Four | District Six |

Arleen Hunter, City Manager Derek Rooney, City Attorney







<u>Liles Hotel Plaza</u> 27142 S Riverside Dr

The Imperial River flows through the downtown corridor. New floating docks have been installed near the Liles Hotel Plaza Area.

We encourage you to enjoy the river!

Financial Section



366 East Olympia Avenue Punta Gorda, Florida 33950 Phone: 941.639.6600 Fax: 941.639.6115

INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council Bonita Springs, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Bonita Springs, Florida (the "City"), as of and for the year ended September 30, 2019 and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2019 and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension schedules, as indicated in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Punta Gorda, Florida March 24, 2020

Ashley, Brown +6.



Management's Discussion and Analysis

Management's Discussion and Analysis provides a narrative overview and analysis of the City's financial activities for the fiscal year ended September 30, 2019. We encourage readers to consider the information presented here in conjunction with the basic financial statements and additional information that we have furnished in our Letter of Transmittal, which can be found on the pages prior to this report.

FINANCIAL HIGHLIGHTS

- At the close of fiscal year 2019 the City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources, resulting in a net position of \$151,722,836 all of which are related to governmental activities.
- > Total assets increased \$10,999,399 from the prior fiscal year. This increase is primarily due to an increase in Cash and Cash Equivalents from grant reimbursements for Hurricane Irma damages and an increase in Road Impact Fee revenue, offset by the decrease in the book value of depreciable capital assets from annual depreciation.
- ➤ Total liabilities increased \$4,041,978 from the prior fiscal year. This increase is primarily due to a liability of \$7,102,051 for economic damages and opposing counsel's legal fees owed in a lawsuit settlement and a \$480,839 increase in accounts and contracts payable, offset by the reduction of \$3,157,000 in the City's loans payable.
- ➤ The City's total debt (consisting of Loans Payable, Compensated Absences, and Pension Obligation) decreased by \$3,312,345.
- Total net position of the City's governmental activities increased \$6,293,336, or 4.3%, in comparison to fiscal year 2018. This increase reflects a slight improvement in the City's overall financial position.
- ➤ The City ended the fiscal year with \$14,276,676 of unrestricted net position available for use at the City's discretion.
- Total revenues increased \$6,073,329, or 16.7%, in comparison to fiscal year 2018.
- Total expenses, including a Special Item, increased \$1,677,186 or 4.9%, in comparison to fiscal year 2018.
- The governmental funds, accounted for on the budget basis, or the modified accrual basis of accounting, reported total ending fund balance of \$56,107,605 for fiscal year 2019. This compares to fiscal year 2018 ending fund balance of \$44,229,744 reflecting an increase of \$11,877,861 during fiscal year 2019. This increase is primarily due to increases in revenues within the Grants Fund (Hurricane Irma cost reimbursements), the Road Impact Fee Fund and the Building Fee Fund.
- At the end of fiscal year 2019, unassigned fund balance for the General Fund was \$4,520,794 compared to \$571,570, at the end of fiscal year 2018. Unassigned fund balance had decreased as of September 30, 2017 to \$135,349 due to \$4,787,261 of September 30, 2017 fund balance being assigned to fund the FY 2018 budget, primarily due to the FY 2018 budget including \$6 million for Hurricane Irma expenditures. Funding from FEMA and the State of Florida was received in fiscal year 2019, which has allowed the City to rebuild the unassigned fund balance.

OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis provided here serves as an introduction to the City's basic financial statements. The basic financial statements consist of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other required and non-required supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business. These statements are designed to be corporate-like in that all activities of the City are consolidated into columns, which present a total for the primary government.

The *Statement of Net Position* presents information that includes all of the City's assets and liabilities, deferred inflows/outflows of resources, with the difference reported as net position. This statement combines and consolidates governmental funds' current financial resources (short-term spendable resources) with capital assets and long term obligations.

All of the current year's revenues and expenses are accounted for in the *Statement of Activities*, regardless of when cash is received or paid. Therefore, this statement includes some items that will impact cash flows in future fiscal years, such as the use of earned leave time. This statement shows how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

These two government-wide financial statements report the City's net position and how it has changed. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Evaluation of the overall economic health of the City would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of the City's infrastructure in addition to the financial information provided in this report.

Both government-wide financial statements distinguish functions of a government that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental and business-type activities comprise the primary government and are reported separate from any component unit for which a government may be accountable. Fiduciary funds are not included in the government-wide financial statements. Governmental activities include general government, public safety, transportation and culture and recreation. The City does not currently have any business-type activities, nor does it have any component units or fiduciary funds.

The government-wide financial statements can be found on pages 18-19 of this report.

Fund Financial Statements. The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. A fund is a group of related accounts which is used to maintain control over resources segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related laws and regulations. All of the funds of a government can be divided into three categories: governmental funds, proprietary funds and fiduciary funds. The City's fund financial statements have only one category, which is the governmental funds. We are not required to establish a proprietary or fiduciary fund.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliation to facilitate this comparison between governmental funds and governmental activities.

Five of the City's governmental funds, the General Fund, the Road Impact Fee Fund, the Building Fee Fund, the Grants Fund, and the Capital Projects Fund are classified as major funds. All other governmental funds are combined into a single column on the governmental fund financial statements. Individual fund data for the non-major funds are found in combining statements as supplemental financial data on pages 58-59.

The City adopts an annual budget for each of its funds. A budgetary comparison statement has been provided for each of the funds to demonstrate compliance with the adopted and final revised budget. The budgetary comparison statement for the General Fund is presented on page 50. The budgetary statements for the other funds are presented on pages 51-53 and on pages 60-64.

The basic governmental fund financial statements can be found on pages 20-23 of this report.

Notes to the Financial Statements. The notes provide additional information that is necessary to acquire a full

understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information. Budgetary comparison schedules are included for all governmental funds for which a budget was legally adopted. These schedules demonstrate compliance with the City's adopted and revised budget.

Government-wide Overall Financial Analysis

As noted earlier, over time net position may serve as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$151,722,836 at the close of the most recent fiscal year.

City of Bonita Springs, Florida

Summary of Net Position

September 30, 2019 and 2018

| | Governmental Activities | |
|--|-------------------------|----------------|
| | 2019 | 2018 |
| Assets: | | |
| Current and other assets | \$ 64,201,306 | \$ 45,748,620 |
| Capital assets | 116,526,575 | 123,979,862 |
| Total assets | 180,727,881 | 169,728,482 |
| Deferred outflows of resources: | | |
| Deferred amount on refunding | 102,637 | 153,958 |
| Unamortized pension costs and subsequent contributions | 1,103,262 | 1,506,876 |
| Total deferred outflows of resources | 1,205,899 | 1,660,834 |
| Liabilities: | | |
| Other liabilities | 12,184,171 | 4,753,847 |
| Non-current liabilities | 17,214,928 | 20,603,274 |
| Total liabilities | 29,399,099 | 25,357,121 |
| Deferred inflows of resources | | |
| Deferred Revenue | 174,893 | 174,893 |
| Unamortized pension costs | 636,952 | 427,802 |
| Total deferred inflows of resources | 811,845 | 602,695 |
| Net position: | | |
| Net investment in capital assets | 102,958,248 | 105,588,038 |
| Restricted | 34,487,912 | 29,628,702 |
| Unrestricted | 14,276,676 | 10,212,760 |
| Total net position | \$ 151,722,836 | \$ 145,429,500 |

By far the largest portion of net position (67.9%) reflects investment in capital assets (e.g., land, buildings, improvements, machinery and equipment, furniture, and infrastructure), less any related debt to acquire those assets which is still outstanding. As of September 30, 2019, the net investment in capital assets line item decreased by \$2,629,790 from the prior year. This decrease is primarily due to depreciation expense of \$10,821,951 which reduces the net capital asset value, offset by purchases of capital assets during FY 2019 which were not financed with debt proceeds. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Capital assets decreased \$7,453,287 or 6.0%, in comparison to the prior year. The restricted net position balance of \$34,487,912 (22.7% of total net position) increased \$4,859,210, or 16.4%, when compared to the prior year, as a result of collection increases of restricted revenues exceeding expenses. This represents assets that are subject to external restrictions on how they are used. The remaining balance of unrestricted net position of \$14,276,676 (9.4% of total net position), reflects an increase of \$4,063,916 or 39.79%, in comparison to the prior year. The unrestricted net position balance represents assets that are available for spending at the City's discretion. The reasons for these overall changes are discussed in the

following sections for governmental activities.

Governmental Activities. The governmental activities increased the City's total assets by \$10,999,399, decreased the deferred outflows of resources by \$454,935, increased the City's total liabilities by \$4,041,978, increased the deferred inflows of resources by \$209,150, and increased the total net position by \$6,293,336. The increase in net position resulting from governmental activities is 4.3%. The decrease in the governmental activities' net investment in capital assets is \$2,629,790, or 2.5%, in comparison to the prior year.

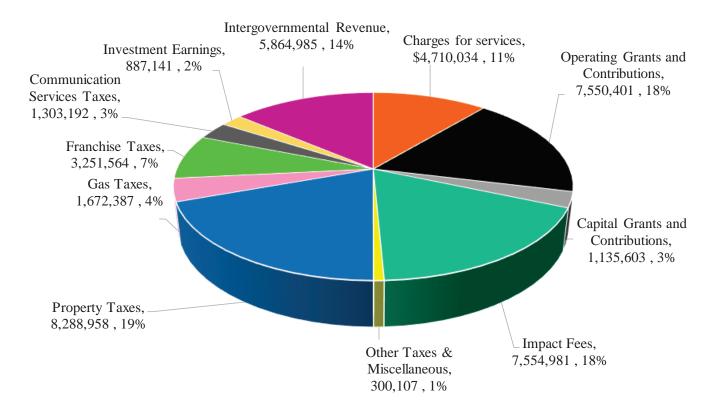
The following schedule compares the key elements of the changes in net position for the primary government for the current and previous fiscal years. The net position increased during fiscal year 2019 by \$6,293,336.

City of Bonita Springs, Florida Changes in Net Position September 30, 2019 and 2018

| | Governmental Activities | |
|---|-------------------------|----------------|
| | 2019 | 2018 |
| Revenues: | | |
| Program Revenues: | | |
| Charges for services | \$ 4,710,034 | \$ 5,177,161 |
| Operating grants and contributions | 7,550,401 | 102,884 |
| Capital grants and contributions | 1,135,603 | 819,043 |
| Impact Fees | 7,554,981 | 9,765,708 |
| General Revenues: | | |
| Property taxes, levied for general purposes | 8,288,958 | 7,864,379 |
| Gas taxes | 1,672,387 | 1,657,364 |
| Franchise taxes | 3,251,564 | 3,101,871 |
| Communications services taxes | 1,303,192 | 1,301,544 |
| Other taxes | 42,815 | 43,790 |
| Intergovernmental revenue | 5,864,985 | 5,687,867 |
| Investment earnings | 887,141 | 485,464 |
| Miscellaneous | 257,292 | 438,949 |
| Total revenues | 42,519,353 | 36,446,024 |
| Expenses: | | |
| General government | 6,356,710 | 12,612,512 |
| Public safety | 5,066,285 | 4,569,886 |
| Physical environment | 386,425 | 418,462 |
| Transportation | 12,459,782 | 12,011,416 |
| Economic environment | 805,678 | 966,938 |
| Human services | 150,626 | 118,250 |
| Culture and recreation | 3,395,641 | 3,273,199 |
| Interest on long-term debt | 502,819 | 578,168 |
| Total expenses | 29,123,966 | 34,548,831 |
| Increase (decrease) in net position before Special Item | 13,395,387 | 1,897,193 |
| Special Item: Litigation expense for economic | | |
| damages and opposing counsel's legal fees | (7,102,051) | - |
| Net position - beginning | 145,429,500 | 143,532,307 |
| Net position - ending | \$ 151,722,836 | \$ 145,429,500 |

The following is a chart of fiscal year 2019 revenues by source for governmental activities, showing the percent of total revenues from each source.

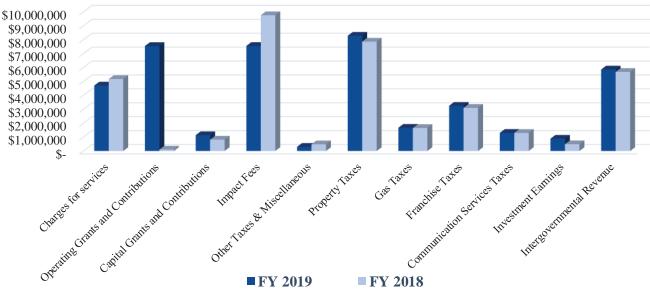
Revenues by Source - Governmental Activities



| Program Revenues: | FY 2019 | FY 2018 |
|------------------------------------|---------------|---------------|
| Charges for services | \$ 4,710,034 | \$ 5,177,161 |
| Operating Grants and Contributions | 7,550,401 | 102,884 |
| Capital Grants and Contributions | 1,135,603 | 819,043 |
| Impact Fees | 7,554,981 | 9,765,708 |
| Other Taxes & Miscellaneous | 300,107 | 482,739 |
| Property Taxes | 8,288,958 | 7,864,379 |
| Gas Taxes | 1,672,387 | 1,657,364 |
| Franchise Taxes | 3,251,564 | 3,101,871 |
| Communication Services Taxes | 1,303,192 | 1,301,544 |
| Investment Earnings | 887,141 | 485,464 |
| Intergovernmental Revenue | 5,864,985 | 5,687,867 |
| Total revenues | \$ 42,519,353 | \$ 36,446,024 |

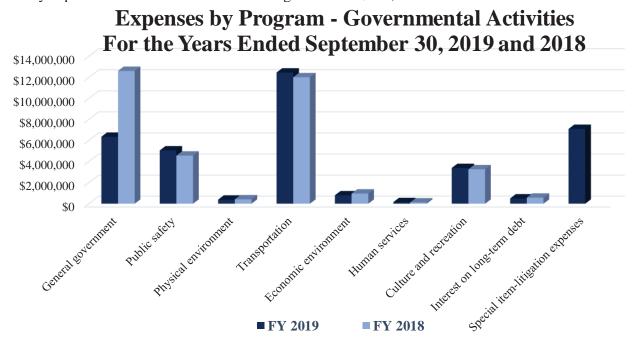
The following chart shows revenues by source for governmental activities for fiscal years 2019 and 2018.

Revenues by Source - Governmental Activities For the Years Ended September 30, 2019 and 2018



- ➤ Charges for Services decreased \$467,127, or 9.0% compared to FY 2018 mainly due to a decrease in building permit fees. Building permit fees were \$3,462,796 in FY 2019 compared to \$3,877,845 in FY 2018, which is a \$415,049 decrease.
- → Operating Grants and Contributions increased \$7,447,517, or 7,238.8% compared to FY 2018. This is due to the reimbursements of Hurricane Irma costs received through grants from FEMA and the State of Florida.
- ➤ Capital Grants and Contributions increased \$316,560, or 38.6% compared to FY 2018 due to the increased spending of the Community Development Block Grant funding for infrastructure improvements and increased revenues through the Lee County Revenue Participation Agreement for funding of the Downtown Improvement Project.
- ➤ Impact Fees decreased \$2,210,727, or 22.6% from the prior year, consistent with the decrease in building permit fees.
- ➤ Other Taxes and Miscellaneous Revenue decreased \$182,632, or 37.8% compared to FY 2018 due to the following two unusual revenue items received in FY 2018 and recorded as miscellaneous revenue: collection of insurance proceeds from Hurricane Irma damages, and a developer contribution to relocate the Dixie Moon café building, which is considered a City historic structure.
- ➤ Property Taxes increased \$424,579, or 5.4% in comparison to FY 2018. The increase is due to an increase in property taxable values as a result of the economic turnaround effect on real estate values and growth.
- Gas Taxes increased \$15,023, or .9% compared to FY 2018.
- Franchise Taxes increased by \$149,693, or 4.8% compared to FY 2018.
- > Communication Services Taxes increased by \$1,648, or .1% compared to FY 2018.
- ➤ Investment Earnings increased \$401,677, or 82.7% compared to FY 2018 due to an increase in the cash balance primarily from the grant reimbursement of Hurricane Irma costs and an increase in the interest rate.
- ➤ Intergovernmental Revenue increased \$177,118, or 3.11% compared to FY 2018.

The following is a chart of expenses by program for governmental activities for fiscal years 2019 and 2018, followed by explanations for all variances that are greater than \$100,000.



- Feneral Government decreased \$6,255,802, or 49.6% compared to FY 2018. Both fiscal years had large Hurricane Irma expenses affecting the year-to-year comparison. In FY 2019, the City incurred \$274,552 in Hurricane Irma repairs. Excluding that expense, the FY 2019 General Government expense would have been \$6,082,158. In FY 2018, the City incurred Hurricane Irma clean up and repair expense of \$6,982,448. Excluding that expense, the FY 2018 General Government expense would have been \$5,630,064. With these hurricane expenses removed, the variance between the years is an increase of \$452,094, or 8% in FY 2019 over FY 2018. This variance is primarily from increased costs in FY 2019 for close captioning services for ADA of \$87,090, consulting services of \$70,370, software licensing of \$27,084, City facilities repairs of \$39,600, planning and zoning services of \$36,193, credit card processing charges of \$30,869, health and life insurance of \$20,498, and small tools and equipment of \$16,870.
- ➤ Public Safety increased \$496,399, or 10.9% compared to FY 2018. This was primarily due to increased contractual services cost for outsourced permits and inspection services within the Community Development Department.
- ➤ Physical Environment decreased \$32,037, or 7.7% compared to FY 2018.
- > Transportation increased \$448,366, or 3.7% compared to FY 2018 as a result of increased costs in professional services costs of \$95,906, personal services costs of \$87,360, Downtown Old 41 landscape maintenance of \$68,004, decorative lighting maintenance of \$15,985, bus transit services of \$10,880, and annual traffic count costs of \$10,500.
- ➤ Economic Environment decreased \$161,260, or 16.7% compared to FY 2018 as a result of a decrease in economic development incentives in FY 2019.
- ➤ Human Services increased \$32,376, or 27.4% compared to FY 2018.
- ➤ Culture and Recreation increased \$122,442 or 3.7% compared to FY 2018 as a result of increases in the operating costs of the Community Park and ball fields of \$57,283, Liles Hotel repairs and maintenance of \$13,633, and Community Pool repairs and maintenance of \$7,103.
- ➤ Interest on Long-term Debt decreased \$75,349, or 13.0%.
- A Special Item in FY 2019 of \$7,102,051 includes expenses associated with a litigation settlement in which the City was required to pay \$6,300,000 in economic damages and the opposing counsel's legal expenses.

Financial Analysis of the City's Governmental Funds

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for use for a particular purpose by the City.

Governmental funds reported an ending fund balance of \$56,107,605. The unassigned fund balance of \$4,520,794 is available for spending at the City's discretion. The remainder of the fund balance is either non-spendable, restricted, committed or assigned, indicating that 1) \$425,117 is not in a spendable form, 2) \$37,063,230 is legally restricted as to use, 3) \$5,281,452 is committed by previous City Council action and 4) \$8,817,012 is assigned for particular purposes. The total ending fund balance of governmental funds reflects an increase of \$11,877,861 from the prior year. This increase is primarily due to the fund balance increase of \$4,970,191 in the General Fund and \$4,472,860 in the Road Impact Fee Fund.

Major Governmental Funds

General Fund-The fund balance of the General Fund had a net increase of \$4,970,191. This indicates that the City collected revenue greater than what was paid out for operating, debt service and capital expenditures. This net increase is primarily due to the grant funding received in FY 2019 to reimburse the City's General Fund for Hurricane Irma costs which were incurred by the City in FY 2017 through FY 2019.

Below is a comparison of fiscal year 2019 General Fund activity impacting fund balance, as compared to fiscal year 2018.

- Fiscal year 2019 revenues were \$604,254 higher than the prior year.
- Fiscal year 2019 expenditures, prior to the Special Item, were \$6,642,018 lower than the prior year due to hurricane expenditures incurred in fiscal year 2018.
- Fiscal year 2019 includes an expenditure of \$6,300,000 for economic damages in a legal settlement, classified as a Special Item.
- Fiscal year 2019 transfers in from other funds were \$7,429,692 higher than the prior year.
- Fiscal year 2019 transfers out to other funds were \$47,460 higher than the prior year.

Road Impact Fee- The fund balance of the Road Impact Fee fund had a net increase of \$4,472,860 compared to a net increase of \$5,966,372 in the prior year.

Building Fee- The fund balance of the Building Fee fund had a net increase of \$864,113 compared to a net increase of \$1,795,513 in the prior year.

Grants – The Grants Fund maintains a zero fund balance. The grants revenue and associated costs increased \$7,563,112 or 2,473.5% more than the previous year's revenue and associated costs.

Capital Projects- The Capital Projects Fund maintains a zero fund balance. The capital project expenditures increased by \$1,043,682, or 36.924% more than the previous year's total expenditures of \$2,826,565.

General Fund Budgetary Highlights

Final Budget Compared to Actual Results. The most significant differences between the final budget and actual revenue are shown below.

| Revenue Source | Final Budget | Actual Revenues | Over (Under) Budget |
|----------------------------|--------------|-----------------|---------------------|
| Franchise Tax | \$2,443,816 | \$2,528,272 | \$ 84,456 |
| Intergovernmental Revenues | \$5,174,260 | \$5,576,969 | \$ 402,709 |
| Investment Earnings | \$ 150,000 | \$ 272,740 | \$ 122,740 |
| Charges for Services | \$1,047,889 | \$ 1,101,985 | \$ 54,096 |

- Franchise Tax revenues collected were higher than the original budget for all sources of franchise fees, which includes electricity, gas and solid waste. The largest source of this revenue comes from collections received from Florida Power and Light (FP&L) which provided \$66,043 of the favorable variance.
- Intergovernmental revenues collected from the half cent sales tax were higher than budgeted which resulted in a favorable variance of \$276,163, as well as a \$125,003 favorable variance in Revenue Sharing and a favorable variance of \$4,285 from the Mobile Home License Tax, offset by an unfavorable variance in the Alcoholic Beverage License Tax of (\$2,742).
- ➤ Investment Earnings are higher due to an increase in invested cash balance and the interest rate.
- ➤ Charges for Services revenues collected include charges for Parks and Recreation services (including the pool), Planning and Zoning fees, Conservation and Resource Management revenue, Hurricane Mitigation funds, and an Administrative Services fee for the collection of impact fees. The favorable variance was generated by the Conservation and Resource Management Revenue which was over the final budget by \$57,700, which was offset by the Parks and Recreation Services fees which were under the final budget by (\$9,138). The variances for the other revenues included in this category net to an increase of \$5,534.

The most significant differences between the final budget and actual expenditures are shown below.

| | | <u>Actual</u> | Over (Under) |
|---------------------------------------|--------------|---------------------|----------------|
| <u>Expenditures</u> | Final Budget | Expenditures | <u>Budget</u> |
| Appropriated Reserves | \$5,441,164 | \$ - | \$ (5,441,164) |
| Hurricane Costs | \$ 940,691 | \$ 274,552 | \$ (666,139) |
| Non-departmental (General Government) | \$ 530,924 | \$ 120,311 | \$ (410,613) |

- ➤ Hurricane actual expenditures were less than the budgeted amount primarily due to the uncertainty regarding the remaining costs to repair the damages at the time the FY 2019 budget was approved.
- Non-departmental expenditures were less than budgeted because the Contingency account, originally budgeted at \$900,000, had a final budget balance of \$387,637, which is the largest component of the Non-departmental Final Budget shown above \$530,924. In addition to the Contingency account favorable budget variance of \$387,637, there were favorable budget variances of \$21,422 in General Liability Insurance, \$1,006 in Postage, and \$548 in State collection fees.

Original Budget Compared to Final Budget. As allowed under the City Charter and Florida Statutes, the General Fund budget was amended to provide for the carry-over of capital budget amounts as follows:

| Capital Carry-over budget amendments funded by the General Fund for | Budget |
|---|------------------|
| the following: | Amendment |
| Capital Outlay in the General Fund | \$ 92,185 |
| Transfer to the Capital Projects Fund | \$ 4,805,299 |

Also, the General Fund Budget was amended as shown below to increase the budget for Transfers in from the Grants Fund, resulting from Hurricane Irma reimbursements received from the Federal and State Governments, and to establish a budget for the payment of economic damages in a legal settlement in the amounts as follows:

| Significant budget amendments to the General Fund for the following: | Budget |
|--|------------------|
| | Amendment |
| Special Item – Payment of economic damages in legal settlement | \$ 6,300,000 |
| Transfer in from the Grants Fund | \$ 7,762,421 |

Other transfers among departments within the General Fund also were approved during fiscal year 2019.

Capital Assets and Debt Administration

Capital Assets. Non-depreciable capital assets include land, artwork, and construction in progress. Depreciable assets include buildings, improvements other than buildings, machinery and equipment, and infrastructure. The following is a schedule of the City's capital assets as of September 30, 2019 and 2018:

Capital Assets

September 30, 2019 and 2018

| | Governmental Activities | |
|-----------------------------------|-------------------------|----------------|
| | 2019 | 2018 |
| Land | \$ 46,669,900 | \$ 46,407,135 |
| Artwork | 383,653 | 344,803 |
| Buildings | 7,822,825 | 7,837,000 |
| Improvements other than buildings | 19,078,822 | 18,455,436 |
| Machinery and equipment | 2,316,212 | 2,170,936 |
| Infrastructure | 204,335,630 | 204,169,194 |
| Construction in progress | 3,537,519 | 1,882,128 |
| Intangible-software | 531,646 | 482,746 |
| Total capital assets | 284,676,207 | 281,749,378 |
| Accumulated depreciation | (168,149,629) | (157,769,516) |
| Total capital assets, net | \$ 116,526,578 | \$ 123,979,862 |

Noteworthy changes in capital assets in fiscal year 2019 were as follows:

- > Improvements other than buildings increased a net of \$623,386 primarily as a result of railroad crossing improvements and minor road and drainage improvements.
- ➤ Infrastructure additions increased a net of \$166,436 as a result of the final work on the Downtown Redevelopment Project and drainage improvement.
- ➤ Construction in progress increased a net of \$1,655,391 as a result of projects related to storm water management, roads, and pathways.

Additional information on the City's capital assets can be found in Note 6 on page 33.

Debt Administration. At September 30, 2019, the City had \$20,547,929 of outstanding debt, reflecting a decrease of \$3,312,345, or 13.9%, in comparison to the prior year. The following is a schedule of the outstanding debt as of September 30, 2019 and 2018.

Outstanding Debt

September 30, 2019 and 2018

| | Government | Governmental Activities | |
|-----------------------|---------------|-------------------------|--|
| | 2019 | 2018 | |
| Loan payable, net | \$ 16,713,000 | \$ 19,870,000 | |
| Net pension liability | 3,670,674 | 3,826,052 | |
| Compensated absences | 164,255 | 164,222 | |
| | \$ 20,547,929 | \$ 23,860,274 | |

The recognition of the Net pension liability of \$3,670,674 as shown above was a requirement with the implementation of GASB Statement No. 68 and Statement No.71, which were effective for fiscal year 2015. Additional information on the City's long-term debt can be found in Note 7 on page 34-35.

Economic Factors and Next Year's Budget

The following economic indicators were factors considered when the FY 2020 budget was prepared:

- ➤ The unemployment rates for the Cape Coral Fort Myers Metropolitan Statistical Area, which includes Bonita Springs, had a seasonally adjusted unemployment rate of 2.9% for December 2019, compared to a rate of 3.3 for December 2018. These statistics are comparable to the State of Florida, which had a seasonally adjusted unemployment rate of 3.0% for December 2019, and 3.3% for December 2018.
- ➤ Population growth is Florida's primary engine of economic growth, fueling both employment and income growth. With a population of 21,477,737 Florida, as of July 1, 2019 per the U.S. Census Bureau, Florida, remains the third most populous state. The population estimate of the City of Bonita Springs as of April 1, 2019 is 54,437.
- ➤ Total taxable property value for the City of Bonita Springs increased by 7% in Tax Year 2019, up from 5% in Tax Year 2018, bringing the total taxable value above \$11.3 billion dollars and the highest value since the City's incorporation.

The following plans adopted by the City guided the development of the multi-year capital improvement plan:

- ➤ Bike Pedestrian Master Plan
- ➤ City of Bonita Springs Comprehensive Plan
- > Strategic Plan
- > Parks & Recreation Facilities Master Plan
- ➤ Bonita Beach Road Visioning Plan

Request for information

This financial report is designed to provide the reader an overview of the City. Questions regarding any information provided in this report should be directed to: City of Bonita Springs, Finance Department, 9101 Bonita Beach Road, Bonita Springs, Florida, 34135, phone (239) 949-6262.







Bonita Springs Recreation Center 26740 Pine Ave

The City of Bonita Springs Recreation Center sits on 41.9 acres of land which is located at 26740 Pine Avenue off of West Terry Street. The facility includes a full-sized gymnasium, a cardiovascular/fitness room, skate park, community pool, softball fields, 2 public tennis courts, 9 hole disc golf course, picnic areas and a playground. It also offers daily activities and registered classes to teach and enlighten everyone of all ages.

Basic Financial Statements

City of Bonita Springs, Florida

Statement of Net Position

September 30, 2019

| | Governmental Activities | |
|--|-------------------------|--|
| ASSETS | | |
| Cash and cash equivalents | \$ 62,127,307 | |
| Due from other governments | 1,432,825 | |
| Receivables (net) | 58,904 | |
| Prepaids | 182,267 | |
| Loans receivable | 400,000 | |
| Capital assets: | | |
| Non-depreciable | 50,591,072 | |
| Depreciable (net) | 65,935,506 | |
| Total assets | 180,727,881 | |
| DEFERRED OUTFLOWS OF RESOURCES | | |
| Deferred amount on refunding | 102,637 | |
| Unamortized pension costs and subsequent contributions | 1,103,262 | |
| Total deferred outflows of resources | 1,205,899 | |
| LIABILITIES | | |
| Accounts and contracts payable | 8,278,306 | |
| Accrued liabilities | 80,408 | |
| Accrued interest payable | 112,571 | |
| Deposits | 177,504 | |
| Due to other governments | 202,382 | |
| Non-current liabilities: | , | |
| Due within one year | 3,333,000 | |
| Due in more than one year (net) | 17,214,928 | |
| Total liabilities | 29,399,099 | |
| DEFERRED INFLOWS OF RESOURCES | | |
| Deferred revenue | 174,893 | |
| Unamortized pension costs | 636,952 | |
| Total deferred inflows of resources | 811,845 | |
| NET POSITION | | |
| Net Investment in capital assets | 102,958,248 | |
| Restricted for: | | |
| Highways and streets | 22,472,595 | |
| Culture and recreation | 3,485,497 | |
| Building code compliance | 8,529,820 | |
| Unrestricted | 14,276,676 | |
| | | |
| Total net position | <u>\$ 151,722,836</u> | |

The notes to the financial statements are an integral part of this statement.

Statement of Activities

For the Fiscal Year Ended September 30, 2019

| | | Program Revenues Operating Capital Charges for Grants and Grants and | | | | Revenue and nanges in Net Position Total Governmental |
|--|--|--|---------------|---------------|----|---|
| Functions/Programs Drimony accomments | Expenses | Services | Contributions | Contributions | | Activities |
| Primary government: Governmental activities: | | | | | | |
| General government | \$ 6,356,710 | \$ 418,097 | \$ 7,514,741 | \$ - | \$ | 1,576,128 |
| Public safety | 5,066,285 | 4,136,655 | - | · - | | (929,630) |
| Physical environment | 386,425 | - | _ | - | | (386,425) |
| Transportation | 12,459,782 | - | - | 7,917,964 | | (4,541,818) |
| Economic environment | 805,678 | - | - | - | | (805,678) |
| Human services | 150,626 | - | - | - | | (150,626) |
| Culture and recreation | 3,395,641 | 155,282 | 35,660 | 772,620 | | (2,432,079) |
| Interest on long-term debt | 502,819 | | | | | (502,819) |
| Total governmental activities | \$ 29,123,966 | \$ 4,710,034 | \$ 7,550,401 | \$ 8,690,584 | \$ | (8,172,947) |
| | General revenue Taxes: | es: | | | | |
| | Property, levi | ed for general p | ourposes | | \$ | 8,288,958 |
| | Gas | | 1 | | | 1,672,387 |
| | Franchise | | | | | 3,251,564 |
| | Communications services | | | | | 1,303,192 |
| | Other taxes | | | | | 42,815 |
| Intergovernmental revenues, not restricted to specific progran | | | | | | 5,864,985 |
| Investment earnings | | | | | | 887,141 |
| | Miscellaneous | | | | | 257,292 |
| | Total general revenues | | | | | |
| | Change in net position before special item | | | | | |
| Special Item: | | | | | | |
| | Litigation expense for economic damages and opposing | | | | | |
| | counsel's legal f | | | | | (7,102,051) |
| | Net position - be | eginning | | | | 145,429,500 |
| | Net position - en | nding | | | \$ | 151,722,836 |

City of Bonita Springs, Florida

Balance Sheet

Governmental Funds

September 30, 2019

| | | Sı | pecial Revenue | e | | Total | Total | |
|--------------------------------|---------------|---------------|----------------|------------|----------|---------------|---------------|--|
| | | Road | Building | | | Non-major | Governmental | |
| | General | Impact Fee | Fee | Grants | Projects | Funds | Funds | |
| ASSETS | | | | | | | | |
| Cash and cash equivalents | \$ 22,032,573 | \$ 20,779,658 | \$ 8,554,387 | \$ - | \$ - | \$ 10,760,689 | \$ 62,127,307 | |
| Receivables (net) | 458,904 | - | - | - | - | - | 458,904 | |
| Due from other funds | 345,754 | - | - | - | - | - | 345,754 | |
| Due from other governments | 746,361 | - | - | 403,607 | - | 282,858 | 1,432,826 | |
| Prepaids | 25,117 | | | | | | 25,117 | |
| Total assets | \$ 23,608,709 | \$ 20,779,658 | \$ 8,554,387 | \$ 403,607 | \$ - | \$ 11,043,547 | \$ 64,389,908 | |
| LIABILITIES AND FUND BALA | ANCES | | | | | | | |
| Liabilities: | | | | | | | | |
| Accounts and contracts payable | \$ 7,262,712 | \$ 28,402 | \$ 24,567 | \$ 57,853 | \$ - | \$ 102,721 | \$ 7,476,255 | |
| Accrued liabilities | 80,408 | - | - | - | - | - | 80,408 | |
| Deposits | 177,504 | - | - | - | - | - | 177,504 | |
| Due to other governments | 44,370 | 158,012 | - | - | - | - | 202,382 | |
| Due to other funds | | | | 345,754 | | | 345,754 | |
| Total liabilities | 7,564,994 | 186,414 | 24,567 | 403,607 | | 102,721 | 8,282,303 | |
| Fund balances: | | | | | | | | |
| Nonspendable: | | | | | | | | |
| Long term loans receivable | 400,000 | - | - | - | - | - | 400,000 | |
| Prepaid cost | 25,117 | - | - | - | - | - | 25,117 | |
| Restricted for: | | | | | | | | |
| Parks | - | - | - | - | - | 3,485,497 | 3,485,497 | |
| Roads | - | 20,593,244 | - | - | - | 4,383,930 | 24,977,174 | |
| Building code compliance | - | - | 8,529,820 | - | - | - | 8,529,820 | |
| Downtown redevelopment | - | - | - | - | - | 70,739 | 70,739 | |
| Committed to: | | | | | | | | |
| Capital outlay and projects | 5,281,452 | - | - | - | - | - | 5,281,452 | |
| Assigned to: | | | | | | | | |
| Disaster & operating reserves | 5,100,000 | - | - | - | - | - | 5,100,000 | |
| Subsequent year's budget | 603,652 | - | - | - | - | 2,550,225 | 3,153,877 | |
| Debt Service | - | - | - | - | - | 450,435 | 450,435 | |
| Other purposes | 112,700 | - | - | - | - | - | 112,700 | |
| Unassigned | 4,520,794 | | | | | | 4,520,794 | |
| Total fund balances | 16,043,715 | 20,593,244 | 8,529,820 | | | 10,940,826 | 56,107,605 | |
| Total liabilities and fund | | | | | | | | |
| | | | | | | | | |

The notes to the financial statements are an integral part of this statement.

City of Bonita Springs, Florida

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position

September 30, 2019

| Fund balances - total governmental funds | | \$ 56,107,605 |
|--|---|----------------|
| Amounts reported for governmental activities in the statement of net position are different because: | | |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds Non-depreciable capital assets Depreciable capital assets Less accumulated depreciation | \$ 50,591,072 234,085,135 (168,149,629) | 116,526,578 |
| Deferred outflows of resources on the debt refunding are not recognized in the governmental funds; however they are recorded in the statement of net position under full accrual accounting | | 102,637 |
| Net deferred outflows (inflows) of resources related to pensions and deferred revenues are not recognized in the governmental funds; however, they are recorded in the statement of net position under full accrual accounting | | 291,417 |
| Accrued interest payable that will not be liquidated with current financial resources and, therefore, is not reported in the governmental funds | | (112,576) |
| Account payable that will not be liquidated with current financial resources and, therefore, is not reported in the governmental funds | | (802,048) |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds | | |
| Loan payable Net pension liability | (16,713,000) (3,670,674) | |
| Compensated absences | (164,255) | (20,547,929) |
| Expenditures for insurance and similar services extending over more than one accounting period are not allocated between or among accounting periods, but are accounted for as expenditures of the period of acquisition in the | | |
| governmental funds | | 157,152 |
| Net position of governmental activities | | \$ 151,722,836 |

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds $\,$

For the Fiscal Year Ended September 30, 2019

| | | S | pecial Revenue | : | Capital Total Projects Non-major | | Total Governmental | |
|---|--------------|--------------|----------------|-------------|----------------------------------|--------------|-----------------------|--|
| | | Road | Building | | | | | |
| DEVENTER | General | Impact Fee | Fee | Grants | Fund | Funds | Funds | |
| REVENUES Taxes | | | | | | | | |
| Property | \$ 8,098,550 | \$ - | \$ - | \$ - | \$ - | \$ 190.408 | \$ 8,288,958 | |
| Gas | - | - | - | - | _ | 1,672,387 | 1,672,387 | |
| Franchise | 2,528,272 | - | - | - | _ | 723,290 | 3,251,562 | |
| Communications services | 657,011 | - | - | - | - | 646,181 | 1,303,192 | |
| Other taxes | 42,815 | - | - | - | - | - | 42,815 | |
| Licenses and permits | 66,345 | - | 3,462,796 | - | - | - | 3,529,141 | |
| Intergovernmental revenues | 5,576,969 | - | - | 7,868,877 | - | 1,090,142 | 14,535,988 | |
| Charges for services | 1,101,985 | - | - | - | - | - | 1,101,985 | |
| Fines and forfeitures | 78,907 | - | - | - | - | - | 78,907 | |
| Miscellaneous | | | | | | | | |
| Impact fees | - | 6,797,361 | 147.604 | - | - | 757,620 | 7,554,981 | |
| Investment earnings | 272,740 | 336,877 | 147,604 | - | - | 129,920 | 887,141 | |
| Other | 257,292 | | | 15,000 | | | 272,292 | |
| Total revenues | 18,680,886 | 7,134,238 | 3,610,400 | 7,883,877 | | 5,209,948 | 42,519,349 | |
| EXPENDITURES | | | | | | | | |
| Current | | | | | | | | |
| General government | 5,732,876 | - | - | - | 215,911 | - | 5,948,787 | |
| Public safety | 2,326,522 | - | 2,661,060 | 28,412 | - | - | 5,015,994 | |
| Physical environment | 199,426 | - | - | - | 19,476 | - | 218,902 | |
| Transportation | 2,217,571 | - | - | - | 418,594 | 933,927 | 3,570,092 | |
| Economic environment | 27,550 | - | - | - | - | - | 27,550 | |
| Human services | 150,626 | - | - | - | - | - | 150,626 | |
| Culture and recreation | 2,155,802 | - | - | 125,000 | 5,356 | - | 2,286,158 | |
| Capital outlay Debt service | 213,325 | - | 65,227 | - | 3,210,910 | - | 3,489,462 | |
| Principal retirement | - | - | - | - | - | 3,157,000 | 3,157,000 | |
| Interest and fiscal charges | | | | | | 476,917 | 476,917 | |
| Total expenditures | 13,023,698 | | 2,726,287 | 153,412 | 3,870,247 | 4,567,844 | 24,341,488 | |
| Excess (deficiency) of revenues over (under) | | | | | | | | |
| expenditures before special item | 5,657,188 | 7,134,238 | 884,113 | 7,730,465 | (3,870,247) | 642,104 | 18,177,861 | |
| OTHER FINANCING SOURCES (USES) | | | | | | | | |
| Transfers in | 7,522,167 | - | - | 15,838 | 3,870,247 | 2,260,353 | 13,668,605 | |
| Transfers out | (1,909,164) | (2,661,378) | (20,000) | (7,746,303) | 2 070 247 | (1,331,760) | (13,668,605) | |
| Total other financing sources (uses) | 5,613,003 | (2,661,378) | (20,000) | (7,730,465) | 3,870,247 | 928,593 | | |
| SPECIAL ITEM Special Item: Payment of Economic Damages in a Legal Settlement | (6,300,000) | | | | | | (6,300,000) | |
| Net change in fund balance | 4,970,191 | 4,472,860 | 864,113 | | | 1,570,697 | 11,877,861 | |
| The change in fund balance | 7,770,171 | 7,7/2,000 | 004,113 | - | - | 1,5/0,09/ | 11,077,001 | |
| Fund balances - beginning of the year | 11,073,524 | 16,120,384 | 7,665,707 | | | 9,370,129 | 44,229,744 | |
| Fund balances - ending | \$16,043,715 | \$20,593,244 | \$ 8,529,820 | \$ - | \$ - | \$10,940,826 | \$ 56,107,605 | |

The notes to the financial statements are an integral part of this statement.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Fiscal Year Ended September 30, 2019

| Net change in fund balances - total governmental funds Amounts reported for governmental activities in the statement of activities are different because: | | \$ | 11,877,861 |
|--|---|----|-------------|
| Governmental funds report expenditures for capital assets as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which expenditures for capital assets exceeded depreciation in the current period. | | | |
| Expenditures for capital assets Disposals Depreciation | \$ 3,489,462 (120,799) (10,821,951) | | (7,453,288) |
| The repayment of the principal of long-term debt consumes the current financial resources of the governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayments on bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Principal retirement Deferred charge on refunding | 3,157,000 (51,321) | | 3,105,679 |
| Pension costs: Some payments for pension are reported in the subsequent year in the statement of activities, which are reported as expenditures in governmental funds. In the statement of activities, certain operating expenses-pension costs are measured by the liability existing at the end of the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used | 77,552 | | |
| (essentially, the amounts actually paid). | (534,938) | | (457,386) |
| In the statement of activities, expense related to compensated absences (sick and vacation) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This amount represents the decrease in the accrual of compensated absences at 9/30/19 from 9/30/18. In the statement of activities, an expense is recognized for a liability which was not liquidated with current financial resources and therefore not recognized as an expenditure | | | (33) |
| under the modified accrual basis of accounting | | | (802,048) |
| Expenditures for insurance and similar services extending over more than one accounting period are not allocated between or among accounting periods in the governmental funds, but are accounted for as expenditures of the period of acquisition, with the exception of the prepaid Health Savings Account amount, which is reported as a prepaid in the governmental funds. This amount represents the decrease in prepaids at 9/30/19 from 9/30/18. |) | | (2,868) |
| Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. The reduction in interest reported in the statement of activities is the result | | | |
| of accruing less interest at 9/30/19 than at 9/30/18. | | _ | 25,419 |
| Change in net position of governmental activities | | \$ | 6,293,336 |



Notes to the Financial Statements September 30, 2019

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Notes to the Financial Statements

September 30, 2019

Note 1 - Summary of Significant Accounting Policies

Introduction

The accounting and reporting framework and the more significant accounting principles and practices of the City of Bonita Springs, Florida ("City") are discussed in subsequent sections of this note. The remainder of the notes are organized to provide explanations, including required disclosures, of the City's financial activities for the fiscal year ended September 30, 2019.

Reporting Entity

The City was incorporated on December 31, 1999, pursuant to Senate Bill 2626. The City operates under a City Council-Manager form of government and consists of six districts, each represented by an elected council member and a seventh voting seat that is the Mayor elected-at-large. The City Manager is appointed by a majority vote of the Council. The City provides the following services: parks and recreation, public works, streets and roads, planning and zoning, code enforcement, community policing, and general and administrative services. The City of Bonita Springs uses the "government lite" concept of outsourcing City services to minimize expenditures and provide exemplary services to the community.

Governmental Accounting Standards Board (GASB) Statement No. 14, *Financial Reporting Entity* requires the financial statements of the City (the primary government) to include its component units, if any. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. Blended component units, although legally separate entities are, in substance, part of the government's operations and so the data from these units are combined with data of the primary government. Based on the criteria established in GASB Statement No. 14, there are no component units required to be included in the City's financial statements.

(a) Government-wide and Fund Financial Statements

The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the City as a whole. The primary government and component units are presented separately within the financial statements with the focus on the primary government. Individual funds are not displayed, but the statements distinguish governmental activities, generally supported by taxes and city general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers. The City does not currently have any business type activities or component units.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees, fines and forfeitures and other charges to users of the City's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions, which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions to these program uses. Taxes and other revenue sources not properly included with program revenues are reported under general revenue.

Fund financial statements are provided for governmental, proprietary and fiduciary funds. Major individual governmental and enterprise funds are reported in separate columns with composite columns for non-major funds. The City does not currently have any proprietary or fiduciary funds.

Notes to the Financial Statements

September 30, 2019

Note 1 - Summary of Significant Accounting Policies (Continued)

(b) Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The financial statements of the City have been prepared in accordance with accounting principles generally accepted in the United States of America (U.S.GAAP). The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting. This generally includes the reclassification or elimination of internal activity (between or within funds). Reimbursements are reported as reductions to expenses. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property tax revenues are recognized in the year for which they are levied, while grants are recognized when grantor eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales and franchise taxes, intergovernmental revenues, charges for services, rents, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

Restricted assets and liabilities related to restricted assets which are current in nature are reported with current assets and current liabilities in the financial statements.

The City reports the following major funds in the governmental fund financial statements:

The *General Fund* is the operating fund of the City. It accounts for all financial resources, except those required to be accounted for in another fund. Revenue is derived primarily from property taxes and other governmental revenue. The general operating expenditures, fixed charges and capital outlay costs that are not paid through other funds are paid from the General Fund.

The *Road Impact Fee* fund accounts for the resources collected for road impact fees levied within the City's limits. This revenue is restricted for use on road projects.

The *Building Fee* fund accounts for the resources collected for building permit fees levied within the City's limits. This revenue is restricted for use enforcing the Florida Building Code.

The *Grants* fund accounts for the resources received through grant awards. This revenue is restricted for use based on the restricted purposes for which the grant funds can be used.

Notes to the Financial Statements

September 30, 2019

Note 1 - Summary of Significant Accounting Policies (Continued)

(b) Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

The *Capital Projects* fund accounts for resources accumulated to fund capital projects, including transportation, landscaping, economic environment, parks, recreation, and community facilities. Prior to October 1, 2015, the City presented these resources and project costs within two Capital Projects funds, referred to as the Road Capital projects fund and the Capital Projects - Other fund. These two funds are now combined and presented as the Capital Projects fund.

The City reports the following non-major funds in the governmental fund financial statements:

The Gas Tax fund accounts for the 6 cents fuel tax, the additional 5 cents fuel tax, as well as the State fuel tax revenue. These revenues are restricted for use to various transportation related costs. The Park Impact Fee Fund accounts for the resources collected for park impact fees levied within the City's limits. This revenue is restricted for use on park projects. The Debt Service fund accounts for payment of annual principal and interest on outstanding debt of the City obtained in 2011. The Downtown Redevelopment Debt fund accounts for payment of annual principal and interest on outstanding debt of the City obtained in 2014.

(c) Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balance

Cash and Investments

Cash and cash equivalents consist of amounts in cash on hand and cash on deposit with financial institutions including public money market funds. The City's investment policy allows management to invest any surplus funds in its control in the following as outlined in Florida Statute, Chapter 218.415 (17):

- 1. The Local Government Surplus Trust Fund (LGSTF), or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969, as provided in Florida Statute, Chapter 163.01,
- 2. Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency,
- 3. Interest-bearing time deposits or savings accounts in qualified public depositories, as defined in Florida Statutes, Chapter 280.02, and
- 4. Direct obligations of the United States Treasury.

Investments for the City are reported at fair value.

Receivables

Receivables as of year-end for the government's general fund are reported net of allowance for uncollectibles. All receivables are reviewed periodically and, when determined to be uncollectible, the direct write off method is used. As of September 30, 2019, the allowance for uncollectible loan receivable was \$200,000.

Inventories and Prepaid Expenses

Inventories consist of expendable supplies held for consumption stated on a first-in, first-out basis and are recorded as an expenditure when payment is made (purchases method). Items are tracked at their cost; however, the level of inventory held at the City is minimal. As of September 30, 2019, the value of inventory reflected in the financial statements was \$0.

Certain payments to vendors reflect costs applicable to future accounting periods and are reported as prepaid expenses in the government-wide financial statements. In the fund financial statements, the purchases method is used. Under this method, expenditures are reported when payments are completed.

Notes to the Financial Statements

September 30, 2019

Note 1 - Summary of Significant Accounting Policies (Continued)

(c) Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balance (continued)

Capital Assets

Capital assets include property, buildings, furniture, equipment, vehicles, software, and infrastructure assets. Capital assets used in governmental fund types of the City are recorded at cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service arrangement are recorded at acquisition value at the date of donation. Capital assets are reported in the government-wide financial statements in the applicable governmental column. Interest incurred during construction is not capitalized on general capital assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

The threshold for capitalizing property and equipment is \$5,000 or more and useful lives in excess of one year. The threshold for capitalizing infrastructure is \$50,000 or more and useful lives in excess of one year.

Infrastructure assets are defined as public domain capital assets such as roads, bridges, sidewalks, traffic signals, easements and similar items that are immovable and of value only to the governmental unit.

GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets encourages but does not require retroactive reporting for a phase 3 government. The City has chosen not to retroactively implement GASB Statement No. 51. For fiscal year ended September 30, 2018, no easement held by the City met or exceeded the capitalization threshold for infrastructure.

Depreciation and amortization is calculated using the straight-line method over the estimated useful lives of the related assets. The ranges of the useful lives are as follows:

| Buildings | 30-50 |
|-----------------------------------|--------|
| Improvements other than buildings | 7-50 |
| Machinery and equipment | 3-10 |
| Infrastructure | 10-100 |
| Leasehold Improvements | 10 |
| Intangible software | 3-5 |

Deferred outflows/inflows of resources

GASB Statement No. 63 requires that in addition to Assets, Liabilities, and Net Position, the Statement of Net Position provides separate sections for deferred outflows and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until the future period. The City has two categories of items classified as deferred outflows of resources in the government-wide statement of net position. The first is a deferred charge on refunding resulting from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second are deferred outflows now being reported in accordance with Governmental Accounting Standards Board (GASB) Statement No. 68. These items present related balances

Notes to the Financial Statements

September 30, 2019

Note 1 - Summary of Significant Accounting Policies (Continued)

(c) Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balance (continued)

Deferred outflows/inflows of resources (continued)

for changes in actuarial assumptions, the net difference between projected and actual earnings on the Health Insurance Subsidy investments, changes in the proportion and differences between the City's contributions and proportionate share of contributions, and the City's contributions subsequent to the measurement date, relating to the Florida Retirement System Pension Plan and the Retiree Health Insurance Subsidy Program. These amounts will be recognized as changes in pension expense in future years.

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until the future period. Deferred inflows are being reported in accordance with GASB Statement No. 68. These pension related balances are for the differences between expected and actual economic experience, the net difference between projected and actual earnings of the Florida Retirement System Pension investments, and changes in the proportion and differences between the City's contributions and proportionate share of contributions relating to the Retiree Health Insurance Subsidy Program. These amounts will be recognized as changes in pension expense in future years.

Compensated Absences

Full-time and part-time employees may accumulate paid time off (PTO) which combines vacation, medical and personal leave. The City's policy allows employees to accumulate PTO based on the number of years of service with the City, up to a maximum of six hundred hours. Upon separation from employment, an employee will be paid out at 50% of the balance of the unused PTO up to two hundred forty hours at the current base rate for the employee.

Compensated absences are accrued when incurred in the government-wide financial statements. The amounts normally liquidated with expendable available financial resources are accrued and the remaining portion (the amount estimated to be used in subsequent fiscal years) is maintained separately and represents a reconciling item between the fund and government-wide presentations. Typically the general fund has been used to liquidate compensated absences. For the governmental funds, compensated absences are reported only at time of maturity which is at resignation or retirement.

Net position flow assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

Notes to the Financial Statements

September 30, 2019

Note 1 - Summary of Significant Accounting Policies (Continued)

(c) Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balance (continued)

Net Position/Fund Balances

Net position in government-wide fund financial statements are classified as net investment in capital assets, restricted, and unrestricted. Restricted net positions represent constraints on resources that are either a) externally imposed by creditors, grantors, contributors or laws or regulations of other governments or b) imposed by law through state statute.

The governmental fund financial statements fund balance is reported in five classifications.

Nonspendable: Advances for long term loans and prepaid expenses represent fund balance amounts that are not in spendable form.

Restricted: Restricted fund balances have constraints placed on the uses of resources by state statute, City land development code, debt covenants and contributors.

Committed: Committed fund balances are classified as such as a result of City Council taking formal action and adopting an ordinance which can only be modified or rescinded by subsequent formal action. An ordinance is the City's highest level of decision-making authority.

Assigned: Assigned fund balances are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. The City Council approves the disaster and operating reserves during the adoption of the City's budget.

Unassigned: Fund balance that has not been reported in any other classification within the General Fund. The General Fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds can only report a negative unassigned fund balance amount.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed. When components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management of the City to make estimates and assumptions related to the reporting of assets and liabilities and the disclosure of contingent assets and liabilities as of the date of the financial statements, and the reported amounts of revenue and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

Note 2 - Cash and Cash Equivalents

Cash and Cash Equivalents

As of September 30, 2019, the carrying amount of the City's deposits was \$62,127,307 and the bank balance was \$62,453,883. The City's deposits consist of demand deposit accounts and public money market accounts. These deposits are held by a bank that qualifies as a public depository under the Public Depository Security Act of the State of Florida as required by Chapter 280. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof. Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City should not recover the value of its investment or collateral securities that are in the possession of an outside party. The City minimizes this risk by establishing minimum standards for institutions used by the City. The City maintains \$750 of cash on hand.

Notes to the Financial Statements

September 30, 2019

Note 3 - Receivables, Prepaids, and Accrued Liabilities

(a) Receivables

Receivables as of September 30, 2019 including the applicable allowances for uncollectible accounts are as follows:

| Accounts receivable (gross) | \$ 58,904 |
|----------------------------------|---------------|
| Loans receivable | 600,000 |
| Total receivables | 658,904 |
| Allowance for uncollectible loan | (200,000) |
| Net receivables | \$ 458,904 |

All of the accounts receivables are expected to be collected within one year. Loans receivable include loans made in prior fiscal years for affordable housing totaling \$600,000. The loans receivable in the amount of \$600,000 consist of loans made to two entities providing affordable housing within the City and are non-interest bearing. The net loan amount of those two loans is \$400,000 and matures on June 26, 2022. As a result of the significant reduction in residential property value within Bonita Springs, the affordable housing non-profit entity to which the City loaned \$200,000 ceased to operate in July 2010. The real property relating to the City's loan was taken over by the Florida Community Loan Fund whose loan had higher priority, therefore an allowance has been established for this loan receivable.

(b) Prepaids

Prepaid assets for the City total \$182,267 as of September 30, 2019.

(c) Accrued Liabilities

Accrued liabilities reported in the General Fund as of September 30, 2019 are as follows:

| Employee wages and benefits | \$ 80,408 |
|-----------------------------|---------------|
| Construction bond deposit | 74,390 |
| Other deposits | 103,114 |
| Total accrued liabilities | \$ 257,912 |

Note 4 - Interfund Receivable and Payable Balances

Interfund receivable and payable balances as of September 30, 2019 consisted of a \$345,754 Interfund Receivable in the General Fund payable from the Grants Fund. The primary purpose of this interfund receivable and payable is to provide cash flow needs associated with a reimburseable grant.

Note 5 - Interfund Transfers

Interfund transfers for the year ended September 30, 2019, consisted of the following:

| | Grant | | Grant | I | Road Debt Downtown | | Capital | | Governmental | | | |
|---------------------|-------|-----------|-------|--------|--------------------|-----------|---------|------------|--------------|-----------|------|-----------|
| | | General | | Fund | | Service | Del | bt Service | | Projects | | Funds |
| Transfer Out Funds: | | | | | | | | | | | | |
| General | \$ | - | \$ | 15,838 | \$ | - | \$ | 49,490 | \$ | 1,843,836 | \$ | 1,909,164 |
| Gas Tax | | - | | - | | - | | 37,334 | | 1,031,159 | \$ | 1,068,493 |
| Grants Fund | | 7,502,167 | | - | | - | | - | | 244,136 | \$ | 7,746,303 |
| Road Impact Fees | | - | | - | | 2,173,529 | | - | | 487,849 | \$ | 2,661,378 |
| Park Impact Fees | | - | | - | | - | | - | | 263,267 | \$ | 263,267 |
| Building Fees Fund | | 20,000 | | - | | - | | - | | - | \$ | 20,000 |
| | \$ ' | 7,522,167 | \$ | 15,838 | \$ | 2,173,529 | \$ | 86,824 | \$ | 3,870,247 | \$ 1 | 3,668,605 |

Transfers are used to move revenues from the fund with collection authorization to the debt service fund as debt service principal and interest payments become due, and to move unrestricted general fund and special revenue fund revenues to finance various programs that the government must account for in other funds in accordance with budgetary authorization.

Notes to the Financial Statements

September 30, 2019

Note 6 - Capital Assets

Capital asset activity for the year ended September 30, 2019 is as follows:

| | | | | | Transfers/ | | |
|---------------------------------------|-------------------|-------------------|----|-----------|-------------------|----|---------------|
| Governmental Activities: | Beginning Balance | Increases |] | Decreases | Reclassifications | Eı | nding Balance |
| Capital assets not being depreciated: | | | | | | | |
| Land | \$ 46,407,140 | \$ 262,760 | \$ | - | \$ - | \$ | 46,669,900 |
| Artwork | 344,803 | 38,850 | | - | - | | 383,653 |
| Construction in progress | 1,882,128 | 2,019,158 | | (66,730) | (297,037) | | 3,537,519 |
| Total capital assets not being | | | | | | | |
| depreciated | 48,634,071 | 2,320,768 | | (66,730) | (297,037) | | 50,591,072 |
| Capital assets being depreciated: | | | | , , , | | | |
| Buildings | 7,837,000 | - | | (14,175) | - | | 7,822,825 |
| Improvements other than buildings | 18,455,436 | 662,509 | | (197,751) | 158,628 | | 19,078,822 |
| Machinery and equipment | 2,170,936 | 267,578 | | (122,302) | - | | 2,316,212 |
| Infrastructure | 204,169,194 | 230,457 | | (161,680) | 97,659 | | 204,335,630 |
| Intangibles-software | 482,746 | 8,150 | | - | 40,750 | | 531,646 |
| Total capital assets being | | | | | | | |
| depreciated | 233,115,312 | 1,168,694 | | (495,908) | 297,037 | | 234,085,135 |
| Less accumulated depreciation for: | | | | | | | |
| Buildings | 3,736,443 | 280,503 | | (2,835) | - | | 4,014,111 |
| Improvements other than buildings | 8,587,741 | 1,190,066 | | (164,516) | - | | 9,613,291 |
| Machinery and equipment | 1,624,418 | 89,894 | | (122,320) | - | | 1,591,992 |
| Infrastructure | 143,353,318 | 9,242,265 | | (152,169) | - | | 152,443,414 |
| Intangibles-software | 467,596 | 19,225 | | - | - | | 486,821 |
| Total accumulated depreciation | 157,769,516 | 10,821,953 | | (441,840) | - | | 168,149,629 |
| Total capital assets being | | | | | | | |
| depreciated, net | 75,345,796 | (9,653,259) | | (54,068) | 297,037 | | 65,935,506 |
| Total governmental activities capital | · · · · · | | | | · | | |
| assets, net | \$ 123,979,867 | \$ (7,332,491) | \$ | (120,798) | \$ - | \$ | 116,526,578 |

Pursuant to GASB Statement No. 34, the City, as a Phase 3 government, had elected to report infrastructure retroactively. Retroactive infrastructure is reported at the estimated historical cost.

Depreciation expense was charged to functions/programs of the primary government as follows:

| General government | \$ | 129,685 |
|--|-----|-----------|
| Public safety | | 9,175 |
| Physical environment | | 113,655 |
| Economic environment | | 778,128 |
| Transportation | | 8,810,275 |
| Culture and recreation | | 981,035 |
| Total depreciation expense-governmental activities | \$1 | 0,821,953 |

Notes to the Financial Statements

September 30, 2019

Note 7 - Long-Term Debt

On February 14, 2014, the City obtained a Banc of America Public Preferred Funding Corporation loan of \$13,000,000 for the purpose of certain capital improvements to the Bonita Springs downtown area. The City improved the sidewalks, roads and created a centralized drainage system. Land acquisition was also required.

The loan is collateralized by the Half Cent Sales Tax Revenues. Debt service is funded from the General Fund, the Gas Tax Fund and Ad Valorem Taxes relating to a specified area of the downtown. The City has entered into a Revenue Sharing Agreement with Lee County who has agreed to contribute Ad Valorem taxes totaling 85% of the growth amount from the 2012 base year of a designated area within the Downtown, for 25 years or until 50% of the Downtown Redevelopment project construction and financing costs are paid. Lee County's participation in the Downtown Redevelopment constructions costs are not to exceed 50% of \$16,000,000 (\$8,000,000) plus 50% of the financing costs associated with the County's portion of the construction costs.

Upon the occurrence of a default, immediately and without notice the lender may declare all obligations of the City under this loan agreement to be immediately due and payable without further action of any kind, and upon such declaration, this note and the accrued interest thereon shall become immediately due and payable.

Interest payments are due on February 1 and August 1. Principal payments are due annually on February 1. Interest rate is 2.96%. The final payment is due February 1, 2029. The principal may be prepaid by the City, but is subject to a breakage fee and accrued interest. At September 30, 2019 the City owed \$9,295,000 to Banc of America Public Preferred Funding Corporation.

On October 21, 2011, the City advance refunded a loan agreement for the Florida Municipal Loan Council Revenue Bonds, Series 2001A. The City obtained a Banc of America Public Capital Corporation loan in the amount of \$24,625,000 for the purpose of generating resources for the repayment of the remaining debt service payments on the refunded debt. At September 30, 2019 the City owed \$7,418,000 to Banc of America Public Capital Corporation. The loan is collateralized by any legally available non-ad valorem or other revenue, and debt service has typically been funded from the General and Road Impact Fee Funds. Interest payments are due on November 1 and May 1. Principal payments are due annually on November 1. Interest rate is 2.21%. The final payment is due November 1, 2021. The principal may be prepaid by the City without a prepayment penalty.

Upon the occurrence of a default, immediately and without notice the lender may declare all obligations of the City under this loan agreement to be immediately due and payable without further action of any kind, and upon such declaration, this note and the accrued interest thereon shall become immediately due and payable.

The City's debt proceeds were used to finance the acquisition, construction and installation of various capital projects completed by the City.

The City's loan agreements establish certain covenants and representations including the security for the loan repayment, financial recordkeeping, payment of taxes and assessments, compliance with laws, tax exempt status of the debt, and financial reporting. Management believes the City is in compliance with all significant covenants at September 30, 2019.

The annual debt service requirements to maturity for the loans payable as of September 30, 2019 are as follows:

| Year Ending September 30, | Principal | Interest | Total |
|---------------------------|--------------|--------------|---------------|
| 2020 | 3,233,000 | 400,289 | 3,633,289 |
| 2021 | 3,306,000 | 321,845 | 3,627,845 |
| 2022 | 3,389,000 | 241,509 | 3,630,509 |
| 2023 | 885,000 | 187,738 | 1,072,738 |
| 2024 | 915,000 | 161,098 | 1,076,098 |
| 2025-2029 | 4,985,000 | 377,326 | 5,362,326 |
| | \$16,713,000 | \$ 1,689,805 | \$ 18,402,805 |
| | | | • |

As of September 30, 2019, the City has not been authorized to issue debt that has not yet been issued.

Notes to the Financial Statements

September 30, 2019

Note 7 - Long-Term Debt (Continued)

The City implemented GASB Statement No. 88 during the fiscal year ended September 30, 2019. This Statement required additional essential information related to debt, which has been incorporated in Note 7.

The changes in long-term debt during fiscal year ended September 30, 2019 are as follows:

| | Beginning | | | | Ending | Γ | ue Within | | | | | | |
|-----------------------|---------------|-----------|-----------|----------------|---------------|-----------|-----------|-----------|--|-----------|---------|----------|--|
| | Balance | Additions | | Additions | | Additions | | Additions | | Deletions | Balance | One Year | |
| Loan payable | \$ 19,870,000 | \$ | - | \$ (3,157,000) | \$ 16,713,000 | \$ | 3,233,000 | | | | | | |
| Compensated absences | 164,222 | | 275,622 | (275,589) | 164,255 | | 100,000 | | | | | | |
| Net pension liability | 3,826,052 | | 2,115,277 | (2,270,655) | 3,670,674 | | - | | | | | | |
| | \$ 23,860,274 | \$ | 2,390,899 | \$ (5,703,244) | \$ 20,547,929 | \$ | 3,333,000 | | | | | | |

Compensated absences and the pension liability are liquidated through the General Fund.

Note 8 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The City participates in the public entity risk pool administered by the Florida League of Cities, Inc. for general/professional liability, property, and workers compensation. The City pays an annual premium for these insurance programs. Participation in this risk pool is non-assessable. There were no significant reductions in insurance coverage in the past three fiscal years.

The Florida League of Cities, Inc. published financial report for the year ended September 30, 2019 can be obtained from the Florida League of Cities, Inc., Public Risk Service, 135 East Colonial Drive, Orlando, Florida 32801. The City retains the risk of loss up to a deductible amount (ranging from \$0 to \$2,000) with the risk of loss in excess of this amount transferred to the pool, which has limits of liability of up to \$5,000,000 per occurrence for general liability and auto, and \$20,071,946 for real and personal property.

Note 9 - Retirement Plans

Defined Benefit Pension Plans Background

The Florida Retirement System (FRS) was created by Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple—employer defined benefit pension plan, to assist retired members of any State administered retirement plan in paying the costs of health insurance.

All regular City employees are eligible to enroll as members of the State—administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the

Notes to the Financial Statements

September 30, 2019

Note 9 - Retirement Plans (continued)

Defined Benefit Pension Plans Background (continued)

two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services website (www.dms.myflorida.com). The City's aggregate total for pension expenses for the FRS Pension Plan, the FRS Investment Plan and the HIS Plan for the year ended September 30, 2019 totaled \$791,245. The General Fund has been used in prior years to liquidate pension liabilities.

Florida Retirement System Pension Plan (FRS Plan)

Plan Description

The Florida Retirement System Pension Plan (FRS) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

Regular Class – Members of the FRS who do not qualify for membership in the other classes.

Elected Officers Class – Members who hold specified elective offices in local government.

Senior Management Service Class – Members in senior management level positions.

Special Risk Class – Members who are special risk employees, such as law enforcement officers, meet the criteria to qualify for this class.

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the FRS Plan may include up to 4 years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statues, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

City of Bonita Springs, Florida

Notes to the Financial Statements
September 30, 2019

Note 9 - Retirement Plan (continued)

Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following chart shows the percentage value for each year of service credit earned:

| Class, Initial Enrollment, and retirement Age/Years of Service: | % Value |
|---|---------|
| Regular Class members initially enrolled before July 1, 2011 | |
| Retirement up to age 62 or up to 30 years of service | 1.60% |
| Retirement up to age 63 or up to 31 years of service | 1.63% |
| Retirement up to age 64 or up to 32 years of service | 1.65% |
| Retirement up to age 65 or up to 33 years of service | 1.68% |
| Regular Class members initially enrolled on or after July 1, 2011 | |
| Retirement up to age 65 or up to 33 years of service | 1.60% |
| Retirement up to age 66 or up to 34 years of service | 1.63% |
| Retirement up to age 67 or up to 35 years of service | 1.65% |
| Retirement up to age 68 or up to 36 years of service | 1.68% |
| Elected Official | 3.00% |
| Senior Management Service Class | 2.00% |
| Special Risk Regular | |
| Service from December 1970, through September 30, 1974 | 2.00% |
| Service on and after October 1, 1974 | 3.00% |

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Notes to the Financial Statements

September 30, 2019

Note 9 - Retirement Plan (continued)

Contributions

The Florida legislature establishes contribution rates for participating employers and employees. Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019, respectively, were as follows: regular employees 8.26% and 8.47%, senior management service 24.06% and 25.41%; elected officials 48.70% and 48.82%; and DROP participants 14.03% and 14.60%. These employer contribution rates include the 1.66% HIS Plan subsidy for the period October 1, 2018 through September 30, 2019. Other than DROP participants, these employer contribution rates include .06% administrative fee for the period October 1, 2018 through September 30, 2019. The city's contributions to the FRS Plan were \$188,342 for the year ended September 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2019, the City reported a liability of \$2,642,851 for its proportionate share of the FRS Plan's Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The City's proportionate share of the net pension liability was based on the City's contributions received by FRS during the measurement period for employer payroll paid dates from July 1, 2018 through June 30, 2019, relative to the total employer contributions received from all of FRS's participating employers. At June 30, 2019, the City's proportion was .007674%, which was a decrease of .001482% from its proportion measured as of June 30, 2018.

For the fiscal year ended September 30, 2019, the City recognized pension expense of \$440,354 for its proportionate share of FRS's pension expense. In addition, the City reported its proportionate share of FRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| Description | | red Outflows Resources | of Resources | | | |
|---|----|---------------------------|--------------|---------|--|--|
| Differences between expected and actual economic experience | \$ | 156,755 | \$ | 1,640 | | |
| Changes in actuarial assumptions | | 678,799 | | - | | |
| Net difference between projected and actual earnings on Pension Plan investments | | - | | 146,216 | | |
| Changes in proportion and differences between City contributions and proportionate share of contributions | | 43,367 | | 292,589 | | |
| City contributions subsequent to the measurement date | | 63,742 | | | | |
| Total | \$ | 942,663 | \$ | 440,445 | | |

Notes to the Financial Statements

September 30, 2019

Note 9 - Retirement Plan (continued)

The deferred outflows of resources related to the Pension Plan, totaling \$63,742 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

| Fiscal Year Ending | | | | | |
|--------------------|--------|----------|--|--|--|
| September 30: | Amount | | | | |
| 2020 | \$ | 227,045 | | | |
| 2021 | | 20,229 | | | |
| 2022 | | 126,285 | | | |
| 2023 | | 86,939 | | | |
| 2024 | | (12,153) | | | |
| Thereafter | | (9,869) | | | |

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation 2.60 %

Salary increases 3.25%, average

Investment rate of return 6.90%

In 2019, the Mortality assumption was changed from the Generational RP-2000 with Projection Scale BB, to the PUB-2010 base table, projected generationally with Scale MP-2018. The actuarial assumptions used in the June 30, 2019, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return assumption of 6.90 percent consists of two building block components: 1) a real (in excess of inflation) return of 4.30 percent, consistent with the capital market outlook model developed during 2019 by the outside investment consultant to the Florida State Board of Administration; and 2) a long-term average annual inflation assumption of 2.60 percent as adopted in October 2019 by the FRS Actuarial Assumption Conference. In the opinion of the FRS consulting actuary, both components and the overall 6.90 percent return assumption were determined to be reasonable and appropriate per Actuarial Standards of Practice. The 6.90 percent reported investment return assumption differs from the 7.20 percent investment return assumption chosen by the 2019 FRS Actuarial Assumption Conference for funding policy purposes, as allowable under governmental accounting and reporting standards. The table below contains a summary of assumptions for each of the asset classes in which the plan was invested at the time based on the long-term target asset allocation. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead based on a forward-looking capital market economic model.

| | Target | Annual Arithmetic | Compound Annual | Standard |
|--------------------------|---------|-------------------|--------------------|-----------|
| Asset Class Alloc | | Return | (Geometric) Return | Deviation |
| Cash | 1.00% | 3.3% | 3.3% | 1.2% |
| Fixed Income | 18.00% | 4.1% | 4.1% | 3.5% |
| Global Equity | 54.00% | 8.0% | 6.8% | 16.5% |
| Real Estate (Property) | 10.00% | 6.7% | 6.1% | 11.7% |
| Private Equity | 11.00% | 11.2% | 8.4% | 25.8% |
| Strategic Investments | 6.00% | 5.9% | 5.7% | 6.7% |
| Total | 100.00% | | | |
| Assumed Inflation - Mean | | | 2.6% | 1.7% |

City of Bonita Springs, Florida

Notes to the Financial Statements
September 30, 2019

Note 9 - Retirement Plan (continued)

<u>Discount Rate</u> - The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees if future benefit payments of current active and inactive employees if future experience follows assumptions and the Actuarially Determined Contribution (ADC) is contributed each year. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The 6.90 percent rate of return assumption used in the June 30, 2019 calculations was determined by the consulting actuary to be reasonable and appropriate per Actuarial Standard of practice Number 27 (ASOP 27).

<u>Pension Liability Sensitivity</u> - The following represents the City's proportionate share of the net pension liability for the FRS Plan, calculated using the discount rate of 6.90%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.90%) or one percentage point higher (7.90%) than the current rate:

| | | Current | |
|-------------------------------|--------------|---------------|-------------|
| | 1% Decrease | Discount Rate | 1% Increase |
| | 5.90% | 6.90% | 7.90% |
| City's proportionate share of | | | |
| the net pension liability | \$ 4,568,609 | \$ 2,642,851 | \$1,034,517 |
| | | | |

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the FRS Plan's fiduciary net position is available in the separately issued Florida Retirement System Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report. The report may be obtained through the Florida Department of Management Services website: www.dms.myflorida.com.

Retiree Health Insurance Subsidy Program (HIS Plan)

<u>Plan Description</u> - The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u> - For the fiscal year ended June 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

<u>Contributions</u> - The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2019, the contribution rate was 1.66 percent of payroll pursuant to section 112.363, Florida Statutes. The City contributed 100% of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event that the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. The City's contributions to the HIS Plan were \$50,682 for the year ended September 30, 2019.

Notes to the Financial Statements

September 30, 2019

Note 9 - Retirement Plan (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2019, the City reported a liability of \$1,028,760 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The City's proportionate share of the net pension liability was based on the City's contributions received during the measurement period for employer payroll paid dates from July 1, 2018 through June 30, 2019, relative to the total employer contributions received from all participating employers. At June 30, 2019, the City's proportion was .009194390%, which was a decrease of .0009069% from its proportion measured as of June 30, 2018. For the fiscal year ended September 30, 2019, the City recognized pension expense of \$17,033 for its proportionate share of HIS's pension expense. In addition, the City reported its proportionate share of HIS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Defer | red Outflows | Defer | red Inflows | |
|---|-------|--------------|--------------|-------------|--|
| Description | ofl | Resources | of Resources | | |
| Differences between expected and | | | | | |
| actual economic experience | \$ | 12,495 | \$ | 1,260 | |
| Changes in actuarial assumptions | | 119,118 | | 84,082 | |
| Net difference between projected and actual earnings on Pension Plan investments | | 664 | | - | |
| Changes in proportion and differences between City contributions and proportionate share of contributions | | 14,511 | | 111,165 | |
| City contributions subsequent to the measurement date | | 13,810 | | | |
| Total | \$ | 160,598 | \$ | 196,507 | |

The deferred outflows of resources related to the pensions included \$13,810 resulting from City contributions subsequent to the measurement date. This amount will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the pensions will be recognized in pension expense as follows:

| Fiscal Year Ending | | |
|--------------------|----|----------|
| September 30: | | Amount |
| 2020 | \$ | 8,814 |
| 2021 | | (574) |
| 2022 | | (8,217) |
| 2023 | | (24,711) |
| 2024 | | (11,912) |
| Thereafter | | (13,119) |

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation 2.60 % per year

Salary increases 3.25%, average with inflation

Municipal Bond Rate 3.50%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB. The actuarial assumptions used in the July 1, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

Notes to the Financial Statements

September 30, 2019

Note 9 - Retirement Plan (continued)

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 3.50% for the HIS Plan. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the FRS Actuarial Assumption Conference. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable bond index.

<u>Pension Liability Sensitivity</u> - The following presents the City's proportionate share of the net pension liability for the HIS Plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

| | | Current | |
|-------------------------------|--------------|---------------|-------------|
| | 1% Decrease | Discount Rate | 1% Increase |
| | 2.50% | 3.50% | 4.50% |
| City's proportionate share of | | | |
| the net pension liability | \$ 1,174,383 | \$ 1,028,760 | \$ 907,473 |
| | | | |

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued Florida Retirement System Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report. The report may be obtained through the Florida Department of Management Services website: www.dms.myflorida.com.

Defined Contribution Plan

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class, as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate balances among various approved investment choices. Costs of administering the plan are funded through an employer contribution of .06 percent of payroll and by forfeited benefits of plan members.

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings of these funds. Non-vested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee

Notes to the Financial Statements

September 30, 2019

Note 9 - Retirement Plan (continued)

does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2019, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income. The City's Investment Plan pension expense totaled \$124,788 for the year ended September 30, 2019.

Note 10 - Other Postemployment Benefits (OPEB)

Plan Description. The City operates a single-employer retiree benefit plan ("the Plan") that offers health insurance to eligible employees and their spouses through the City's health insurance plan. Pursuant to the provisions of section 112.0801, Florida Statutes, former employees and eligible dependents who retire from the City may continue to participate in the City's fully insured health and hospitalization plan for medical and prescription drug coverage. These retirees are completely responsible for payment of their insurance premiums and the City does not contribute toward this payment. As required by 112.0801, Florida Statutes, the City offers the insurance coverage to the retirees at a premium cost of no more than the premium cost applicable to active employees. If a retiree chooses to participate, this would result in a City subsidy of the premium rates paid by retirees as it allows them to participate in the plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. The Plan does not issue a publicly available financial report. The City has fewer than 100 members and had elected to use the alternative measurement method.

The City engaged an actuary to determine the City's liability in accordance with GASB75, using the alternative measurement method for postemployment healthcare benefits other than pensions as of September 30, 2018 and for the fiscal year ended September 30, 2018.

Funding Policy. As required by 112.0801, Florida Statutes, the plan provides health insurance to eligible former employees and their spouses through the City's health insurance plan. Under the plan, participating retirees are completely responsible for payment of their insurance premiums and the City does not contribute toward this payment. As of September 30, 2018, the actuary report calculated a liability of \$87,418. This amount is deemed immaterial to the statements taken as a whole, and therefore no liability is reported on the financial statements.

Notes to the Financial Statements

September 30, 2019

Note 11 - Stewardship, Compliance and Accountability

(a) Budgets

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America and are legally enacted through passage of a resolution required by City Charter and as required by the State of Florida.

Annual budgets are adopted for the General, Gas Tax, Road Impact Fee, Park Impact Fee, Grant, Debt Service, Downtown Redevelopment Debt Service, and Capital Projects funds.

The level of control whereby expenditures cannot legally exceed the total amount budgeted is at the department level and the annual budgets serve as the legal authorization for expenditures.

Budget amounts, as shown in the fund financial statements, are as originally adopted and as finally amended by the City Council. The Council must approve all budget amendments that change the legally adopted total appropriation for a department. Authority to transfer budgets within a department is delegated to the City's Finance Director, as the designated budget officer, provided that the total appropriations of the department are not changed.

If, during the fiscal year, additional revenues become available for appropriation in excess of those estimated in the budget, the City Council may make supplemental appropriations by resolution for the year up to the amount of such excess.

Every appropriation, except an appropriation for a capital project, shall lapse at the close of the fiscal year to the extent that it has not been expended. An appropriation for a capital project shall continue in force until expended, revised, or repealed. The purpose of any such appropriation shall be deemed abandoned if three years pass without any disbursement from or encumbrance of the appropriation.

Capital projects costs are budgeted in the year they are anticipated to be obligated. In subsequent years, the unused budget is re-appropriated until the project is completed. Estimated beginning fund balances are considered in the budgetary process. Differences between estimated beginning fund balances and actual fund balances, if material, are submitted to the City Council as budget amendments.

(b) Property Taxes

The billing and collection of all property taxes are performed for the City by the Lee County Tax Collector. Property taxes are levied after formal adoption of the City's budget and become due and payable on November 1 of each year. Discounts are allowed for payment of property taxes before March 1 of the following year. Taxes are recognized as revenue when levied to the extent that they result in current receivables. On April 1, any unpaid taxes become delinquent. If the taxes are still unpaid in May, tax certificates are then offered for sale to the general public. The proceeds collected are remitted to the City. There were no delinquent taxes or uncollected taxes at year end.

Notes to the Financial Statements

September 30, 2019

Note 11 - Stewardship, Compliance and Accountability (continued)

(b) Property Taxes (continued)

Key dates in the property tax cycle (latest date, where appropriate) are as follows:

September 30 • Millage resolution approved and taxes levied following certificate of assessment

roll

October 1 • Beginning of fiscal year for which tax is to be levied

November 1 • Property taxes due and payable (levy date) with various discount provisions

through March 31

June 1 • Tax certificates sold by Lee County, Florida Tax Collector

For tax year 2018, the total tax rate was .8173 mils per \$1,000 of assessed taxable property value. For the fiscal year ended September 30, 2019, the levy is based on taxable assessed property values totaling \$10,519,798,753. Property tax revenue is recognized in the fiscal year for which the taxes are levied. On May 1 of each year, unpaid taxes may become a lien on the property. The past due tax certificates are sold at public auction on June 1, and the proceeds collected are remitted to the City.

No accruals for the property tax levy becoming due in November 2019 are included in the accompanying financial statements since taxes are levied for the subsequent fiscal year and are not considered available at September 30, 2019. At September 30, 2019, delinquent property taxes are not material to the basic financial statements of the City and, therefore, have not been accrued as taxes receivable.

Note 12 - Special Item

Pursuant to the Case Management Order in the WCI Communities, et al. v. City of Bonita Springs case no. 17-CA-003966, the City participated in mandatory non-binding arbitration on September 19, 2019 with regards to outstanding issues resulting from the City's 2014 annexation agreement with WCI Communities and subsequent denial of WCI's comprehensive plan amendment.

During the arbitration, WCI requested approval of its proposed development for the property known as Raptor Bay which included four 20 story towers over parking and up to 480 units as well as damages of approximately 73 million dollars. On October 14, 2019 the arbitrator rendered his decision awarding WCI Communities the four towers and \$6,300,000 in economic damages as well as yet to be determined attorneys' fees and costs.

Either party had 10 days to challenge the arbitration award, however neither party chose to upset the arbitration decision. On November 20, 2019, City Council voted to make payment of \$6,300,000 for economic damages. This amount was also paid on November 20, 2019 and is reported as a Special Item in the Statement of Revenues, Expenditures and Changes in Fund Balances. The Special Item in the amount of \$7,102,051 reported in the Statement of Activities includes an estimate of the opposing counsel's legal fees which is due under the arbitration award, but which have not yet been determined or paid as of the Auditor's Report date.

Notes to the Financial Statements

September 30, 2019

Note 13 - Commitments and Contingencies

Litigation

WCI Communities, et al vs. City of Bonita Springs

As described in Note 12, the City made payment of economic damages relating to litigation with WCI in case no. 17-CA-003966. The Final Arbitration Order grants the Plantiff's entitlement to attorney fees, but did not award an amount. That amount has not yet been determined, but was last estimated at \$630,709.

The City also is party to a related lawsuit, case no. 16-CA-004027, stemming from the City's prior annexation agreement with WCI and its predecessor in interest. The City was unsuccessful in the suit and was ordered to pay attorneys' fees in the amount of \$171,341.

A liability of \$802,048 has been estimated and reported as an accrued liability in the Statement of Net Position as of September 30, 2019 for both cases.

BG Mine, LLC vs. City of Bonita Springs

On November 20, 2019, City Council approved a settlement agreement with BG Mine, LLC which resolves litigation on six different lawsuits relating to land use. The primary settlement terms are as follows:

- 1. City will approve a 700 unit Residential Planned Development on property owned by BG Mine.
- 2. City will not impose any impact fees upon BG Mine but BG Mine will be responsible for making its proportionate share improvements to certain affected intersections.
- 3. City will pay \$4,989,000 upon approval of Residential Planned Development at which time the City shall also receive approximately 30 acres of future park property from BG Mine along with associated access, a blanket easement across the northern lake and conservation area at the mine site for future public access, a separate 248 acre parcel previously identified for stormwater and water quality improvements, and an additional 30 acre parcel which will allow the City access to certain waterways which will provide the City additional water quality opportunities.
- 4. At the 248 acre parcel, BG Mine will remove approximately 4,560,000 cubic yards of topsoil pursuant to a mutually agreed upon development plan resulting in a water quality and stormwater facility for the City.

The City believes that the amount of the payment to be made by the City approximates the value of the real property that the City will receive, so no liability is reflected in these financial statements for this settlement.

Other Litigation

The City is party to various legal proceedings that normally occur in governmental operations. City officials believe it is too speculative to determine whether some of the legal proceedings will have a material adverse effect in the City's financial position and others will not likely have a material adverse effect in the City's financial position.

Grants

The City is currently receiving and has received in the past, grants which are subject to special compliance requirements by the Grantor agency, which could result in disallowed expense amounts. These amounts constitute a contingent liability of the City. The City does not believe that any potential contingent liabilities are material.

Notes to the Financial Statements

September 30, 2019

Note 13- Contracts and Commitments (continued)

As of September 30, 2019, the City had outstanding commitments under uncompleted capital project contracts totaling \$800,290 and for professional services contracts totaling \$196,233. The capital projects are primarily for projects relating to roadways and storm water.

On October 5, 2016, City Council approved acceptance of the portions of Walden Center Drive and Burnt Pine Drive which are within the City boundaries. In consideration for the transfer of this land and improvements to the City, the City issued road impact fee credits in the amount of approximately \$1.4 million. These credits were applied to offset the City's collection of road impact fees from the developer as permits were requested by the developer. As of September 30, 2019, the remaining unused credits to be applied to future road impact fee payments was \$174,893 for which a deferred revenue is recognized from this transaction during the year ended September 30, 2019.

On July 17, 2019, City Council approved a road impact fee credit agreement to reimburse a developer for the construction costs for extending Logan Boulevard. The impact fee credits to be issued for this project will not exceed \$2,450,000. The agreement allows the developer to receive up to 75% of credits equivalent to progress payments upon partial completion of the road improvements provided such portion of the road improvements are inspected by the City and meet all other requirements of the road impact fee credit agreement. On January 31, 2020, \$1,012,152 in impact fee credits were issued to the developer under this agreement.

Note 14 - Hurricane Irma

On September 10, 2017, Hurricane Irma made landfall in Southwest Florida, with the eye of the storm moving over the City of Bonita Springs. The majority of the damage affecting the City was from the debris and tree damage that was left in the City right of ways. Other damage occurred to City parks, soccer and baseball fields, and roadways. Many citizens also had extensive damage to their homes and business properties. For the year ended September 30, 2019, Hurricane Irma expenditures relating to these damages, which are included as expenses in these financial statements total \$274,552. This is in addition to expenses reported during the year ended September 30, 2018 of \$6,982,000 and during the year ended September 2017 of \$1,149,000. The primary costs are for debris removal. The City is being reimbursed by the Federal Emergency Management Administration (FEMA) at 90% for the majority of the costs. The State of Florida is providing a cost sharing match towards the costs at a rate of 50% of the portion not covered by FEMA. The reimbursement amounts to the City for these damages recognized as revenue as of September 30, 2019 total \$6,833,595 from FEMA and \$668,572 from the State of Florida. The FY 2018 financial statements included \$190,156 in insurance recoveries for the Hurricane Irma damages.

Note 15 - New Accounting Pronouncements

In January 2017, GASB issued Statement No. 84, Fiduciary Activities. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. Earlier application is encouraged.

In June 2017, GASB issued Statement No. 87, Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are

Notes to the Financial Statements

September 30, 2019

Note 15 - New Accounting Pronouncements (continued)

financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

In June 2018, GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

In August 2018, GASB issued Statement No. 90, *Majority Equity Interests-an amendment of GASB Statements No. 14 and No. 61*). The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. The requirements of this Statement will take effect for financial statements starting with the fiscal year that ends December 15, 2019.





Riverside Park 10451 Old 41 Rd.

The Bonita Springs Riverside Park is located on old US 41 Road in downtown Bonita Springs. The park is used for holiday celebrations, art shows, and festivals.

Required Supplementary Information

City of Bonita Springs, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances **Budget and Actual**

General Fund

| For the Year Ended September 30, 2019 | | Budgeted | l Amo | ounts | | Actual | | ariance with inal Budget-Positive |
|---|---------|----------------------|-------|---|----|--------------------------|----|-----------------------------------|
| | - | Original | | Final | - | Amounts | | (Negative) |
| REVENUES | | | | | | | | |
| Taxes | | | | | | | | |
| Property | \$ | 8,076,900 | \$ | 8,076,900 | \$ | 8,098,550 | \$ | 21,650 |
| Franchise | | 2,443,816 | | 2,443,816 | | 2,528,272 | | 84,456 |
| Communication services | | 680,000 | | 680,000 | | 657,011 | | (22,989) |
| Other taxes Licenses and permits | | 44,573 84,850 | | 44,573 94,800 | | 42,815 66,345 | | (1,758) (28,455) |
| Intergovernmental revenues | | 5,174,260 | | 5,174,260 | | 5,576,969 | | 402,709 |
| Charges for services | | 998,318 | | 1,047,889 | | 1,101,985 | | 54,096 |
| Fines and forfeitures | | 110,000 | | 64,746 | | 78,907 | | 14,161 |
| Miscellaneous | | -, | | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | | | | , |
| Investment earnings | | 150,000 | | 150,000 | | 272,740 | | 122,740 |
| Other | | 220,000 | | 227,429 | | 257,292 | | 29,863 |
| Total revenues | | 17,982,717 | | 18,004,413 | _ | 18,680,886 | | 676,473 |
| EXPENDITURES | | | | | | | | |
| Current: | | | | | | | | |
| General government | | 202 000 | | 201 604 | | 202 170 | | 0.425 |
| City Council City Manager | | 382,890 508,448 | | 391,604 509,751 | | 382,179 404,010 | | 9,425 105,741 |
| Planning & Zoning | | 1,934,442 | | 1,890,908 | | 1,802,059 | | 88,849 |
| City Attorney | | 710,336 | | 967,607 | | 937,089 | | 30,518 |
| Administrative Services/City Clerk | | 383,497 | | 388,452 | | 380,051 | | 8,401 |
| City Hall | | 169,396 | | 199,484 | | 195,174 | | 4,310 |
| Human Resources | | 84,601 | | 86,266 | | 82,219 | | 4,047 |
| Information Technologies | | 212,797 | | 265,494 | | 226,104 | | 39,390 |
| Communications | | 513,003 | | 548,419 | | 495,652 | | 52,767 |
| Finance | | 542,092 | | 625,416 | | 526,911 | | 98,505 |
| Non-departmental | | 1,186,593 | | 530,924 | | 120,311 | | 410,613 |
| Public safety | | 1 712 720 | | 1 712 720 | | 1 712 107 | | 521 |
| Law Enforcement Neighborhood Services | | 1,713,728 598,898 | | 1,713,728 683,877 | | 1,713,197 614,037 | | 531 69,840 |
| Emergency Preparedness | | 24,530 | | 27,545 | | 26,122 | | 1,423 |
| Physical environment | | 24,550 | | 27,343 | | 20,122 | | 1,423 |
| City Council - Boards and Committees | | 8,000 | | 8,000 | | 7,332 | | 668 |
| Public Works | | 187,216 | | 197,156 | | 188,642 | | 8,514 |
| Non-departmental | | 3,490 | | 3,490 | | 3,452 | | 38 |
| Transportation | | | | | | | | |
| Public Works | | 2,185,643 | | 2,379,408 | | 2,271,778 | | 107,630 |
| Non-departmental- Boards and Committees | | 4,000 | | 9,182 | | - | | 9,182 |
| Economic environment | | 152.050 | | 00.926 | | 27.550 | | 72,286 |
| City Council - Economic Development Human services | | 153,050 | | 99,836 | | 27,550 | | 12,280 |
| Animal Control | | 158,491 | | 158,491 | | 150,626 | | 7,865 |
| Culture and recreation | | 100,171 | | 150,171 | | 100,020 | | 7,000 |
| Special Events | | 176,589 | | 186,539 | | 172,844 | | 13,695 |
| Parks and Recreation | | 2,007,387 | | 2,031,755 | | 1,947,756 | | 83,999 |
| Boards & Committees | | 137,000 | | 139,057 | | 68,225 | | 70,832 |
| Non-departmental | | 3,800 | | 6,400 | | 5,826 | | 574 |
| Hurricane costs | | 1,000,000 | | 940,691 | | 274,552 | | 666,139 |
| Appropriated Reserves | - | 5,441,164 | | 5,441,164 | | - 12.022.500 | | 5,441,164 |
| Total expenditures | | 20,431,081 | | 20,430,644 | | 13,023,698 | | 7,406,946 |
| Excess of revenues over (under) expenditures | | (2,448,364) | | (2,426,231) | | 5,657,188 | | 8,083,419 |
| OTHER FINANCING SOURCES (USES) Transfers in | | 20,000 | | 7 702 421 | | 7 500 167 | | (260.254) |
| Transfers out | | (2,306,331) | | 7,782,421 (7,183,042) | | 7,522,167 (1,909,164) | | (260,254) 5,273,878 |
| Total other financing sources (uses) | - | (2,286,331) | | 599,379 | | 5,613,003 | | 5,013,624 |
| SPECIAL ITEM | | (2,200,331) | | 377,317 | _ | 5,015,005 | | 5,015,024 |
| Payment of economic damages in a legal | | | | | | | | |
| settlement | | | | (6,300,000) | | (6,300,000) | | |
| Net change in fund balances | <u></u> | (4,734,695) | \$ | | | 4,970,191 | \$ | 13,097,043 |
| | \$ | (+,/34,093) | ф | (8,126,852) | | | Φ | 13,077,043 |
| Fund balance - beginning of the year | | | | | _ | 11,073,524 | | |
| Fund balance - ending | | | | | \$ | 16,043,715 | | |

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

Road Impact Fee Fund

For the Year Ended September 30, 2019

| | | | | Variance with |
|-----------------------------|-----------------|-----------------|---------------|---------------------------|
| | Rudgeted | Amounts | Actual | Final Budget- Positive |
| | Original | Final | Amounts | (Negative) |
| REVENUES | Oliginal | 1 11141 | 7 Hillouitis | (Treguitre) |
| Miscellaneous | | | | |
| Impact fees | \$ 3,622,363 | \$ 3,622,363 | \$ 6,797,361 | \$ 3,174,998 |
| Investment earnings | 120,000 | 120,000 | 336,877 | 216,877 |
| Total revenues | 3,742,363 | 3,742,363 | 7,134,238 | 3,391,875 |
| EXPENDITURES | | | | |
| Current: | | | | |
| Transportation | - | - | - | - |
| Appropriated Reserves | 9,251,962 | 9,251,962 | | 9,251,962 |
| Total expenditures | 9,251,962 | 9,251,962 | | 9,251,962 |
| Excess of revenues over | | | | |
| expenditures | (5,509,599) | (5,509,599) | 7,134,238 | 12,643,837 |
| OTHER FINANCING USES | | | | |
| Transfers in | - | - | - | - |
| Transfers out | (5,742,849) | (9,829,960) | (2,661,378) | 7,168,582 |
| Total other financing uses | (5,742,849) | (9,829,960) | (2,661,378) | 7,168,582 |
| Net change in fund balances | \$ (11,252,448) | \$ (15,339,559) | 4,472,860 | \$ 19,812,419 |
| Fund balances - beginning | | | 16,120,384 | |
| Fund balances - ending | | | \$ 20,593,244 | |

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual Building Fee Fund

For the Year Ended September 30, 2019

| Tor the Tear Ended September 30, 2017 | Budgeted Original | Amounts Final | Actual Amounts | Variance with Final Budget- Positive (Negative) |
|---------------------------------------|-------------------|----------------|-------------------|--|
| REVENUES | | | | |
| Miscellaneous | | | | |
| Licenses & permits | \$ 2,400,000 | \$ 2,400,000 | \$ 3,462,796 | \$ 1,062,796 |
| Investment earnings | 25,000 | 25,000 | 147,604 | 122,604 |
| Other | | | | |
| Total revenues | 2,425,000 | 2,425,000 | 3,610,400 | 1,185,400 |
| EXPENDITURES | | | | |
| Current: | | | | |
| Public safety | | | | |
| Non-departmental | 2,730,029 | 3,371,183 | 2,726,287 | 644,896 |
| Transportation | | | | |
| Non-departmental | | 9,383 | | 9,383 |
| Total expenditures | 2,730,029 | 3,380,566 | 2,726,287 | 654,279 |
| Excess of revenues over | | | | |
| expenditures | (305,029) | (955,566) | 884,113 | 1,839,679 |
| OTHER FINANCING USES | | | | |
| Transfers in | - | - | - | - |
| Transfers out | (20,000) | (77,700) | (20,000) | 57,700 |
| Total other financing uses | (20,000) | (77,700) | (20,000) | 57,700 |
| Net change in fund balances | \$ (325,029) | \$ (1,033,266) | 864,113 | \$ 1,897,379 |
| Fund balances - beginning of the year | | | 7,665,707 | |
| Fund balances - ending | | | \$ 8,529,820 | |

The notes to the required supplementary information are an integral part of this schedule.

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

Grant Fund

For the Year Ended September 30, 2019

| | | | | Variance with Final Budget- |
|--|--------------|---------------|--------------|-----------------------------|
| | Budgeted | Amounts | Actual | Positive |
| | Original | Final | Amounts | (Negative) |
| REVENUES | | | | |
| Intergovernmental revenues | \$ 2,853,994 | \$ 11,716,691 | \$ 7,868,877 | \$ (3,847,814) |
| Miscellaneous | | 15,000 | 15,000 | |
| Total revenues | 2,853,994 | 11,731,691 | 7,883,877 | (3,847,814) |
| EXPENDITURES | | | | |
| Current: | | | | |
| Public safety | 80,000 | 80,000 | 28,412 | 51,588 |
| Culture & recreation | | 125,000 | 125,000 | |
| Total expenditures | 80,000 | 205,000 | 153,412 | 51,588 |
| Excess of revenues over | | | | |
| expenditures | 2,773,994 | 11,526,691 | 7,730,465 | (3,796,226) |
| OTHER FINANCING SOURCES (USES) | | | | |
| Transfers in | 40,000 | 40,000 | 15,838 | (24,162) |
| Transfers out | (2,813,994) | (11,566,691) | (7,746,303) | 3,820,388 |
| Total other financing sources (uses) | (2,773,994) | (11,526,691) | (7,730,465) | 3,796,226 |
| Net change in fund balances Fund balances - beginning | \$ - | \$ - | - - | \$ - |
| Fund balances - ending | | | \$ - | |

The notes to the required supplementary information are an integral part of this schedule.

Notes to Required Supplemental Information Relating to Budgets

For the Year Ended September 30, 2019

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America and are legally enacted through passage of a resolution required by City Charter and as required by the State of Florida.

The level of control whereby expenditures cannot legally exceed the total amount budgeted is at the department level and the annual budgets serve as the legal authorization for expenditures.

Budget amounts, as shown in the fund financial statements, are as originally adopted and as finally amended by the City Council. The Council must approve all budget amendments that change the legally adopted total appropriation for a department. Authority to transfer budgets within a department is delegated to the City's Finance Director, as the designated budget officer, provided that the total appropriations of the department are not changed.

Required Supplementary Information Florida Retirement System Pension Plan

September 30, 2019

Schedule of the City's Proportionate Share of the Net Pension Liability

Last 6 Fiscal Years with the amounts presented being as of June 30

| City's Proportion of the Net Pension Liability | 2019 0.007674% | 2018 0.009234% | 2017 0.009156% | 2016 0.009375% | 2015 0.009744% | 2014 0.009023% |
|--|----------------------------------|--------------------------------|----------------------------------|---------------------------|---------------------------|---------------------------|
| City's Proportionate Share of the Net Pension Liability | \$ 2,642,851 | \$ 2,757,861 | \$ 2,731,261 | \$ 2,367,294 | \$ 1,258,612 | \$ 550,545 |
| City's Covered Payroll | \$ 1,881,105 | \$ 2,216,467 | \$ 2,318,615 | \$ 2,282,292 | \$ 2,189,197 | \$ 2,032,892 |
| City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll | 140.49% | 124.43% | 117.80% | 103.72% | 57.49% | 27.08% |
| Plan Fiduciary Net position as a Percentage of the Total Pension Liability | 82.61% | 84.26% | 83.89% | 84.88% | 92.00% | 96.09% |
| | | | | | | |
| | | City Contribution Fiscal Years | ons | | | |
| | | | ons 2017 | 2016 | 2015 | 2014 |
| Contractually Required Contribution | Last 6 | Fiscal Years | | 2016 \$ 194,742 | 2015 \$ 182,086 | 2014 \$ 169,604 |
| Contractually Required Contribution Contribution in Relation to the Contractually Required Contribution Contribution Deficiency (Excess) | Last 6 2019 | Fiscal Years 2018 | 2017 | | | |
| Contribution in Relation to the Contractually Required Contribution | Last 6 2019 \$ 158,388 (158,388) | 2018 \$ 196,704 (196,704) | 2017 \$ 194,730 (194,730) | \$ 194,742 (194,742) | \$ 182,086 (182,086) | \$ 169,604 (169,604) |

Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

City of Bonita Springs, Florida
Required Supplementary Information Florida Retiree Health Insurance Subsidy Program September 30, 2019

Schedule of the City's Proportionate Share of the Net Pension Liability Last 6 Fiscal Years with the amounts presented being as of June 30

| City's Proportion of the Net Pension Liability | 2019 0.009194% | 2018 0.010101% | 2017 0.010362% | 2016 0.010509% | 2015 0.010355% | | 014 10450% |
|--|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------|----------------------|
| City's Proportionate Share of the Net Pension Liability | \$ 1,028,760 | \$ 1,069,128 | \$ 1,107,961 | \$ 1,224,784 | \$ 1,056,069 | \$ 5 | 50,545 |
| City's Covered Payroll | \$ 3,075,007 | \$ 3,299,243 | \$ 3,328,596 | \$ 3,244,225 | \$ 3,141,562 | \$ 2,9 | 91,774 |
| City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll | 33.46% | 32.41% | 33.29% | 37.75% | 33.62% | | 18.40% |
| Plan Fiduciary Net position as a Percentage of the Total Pension Liability | 2.63% | 2.15% | 1.64% | 0.97% | 0.50% | | 0.99% |
| | | | | | | | |
| | | Contributions Years | | | | | |
| | 2019 | 2018 | 2017 | 2016 | 2015 | 20 | 014 |
| Contractually Required Contribution Contribution in Relation to the Contractually Required Contribution Contribution Deficiency (Excess) | \$ 50,682 (50,682) | \$ 53,799 (53,799) | \$ 55,324 (55,324) | \$ 56,180 (56,180) | \$ 42,605 (42,605) | | 36,623 36,623) |
| Covered Payroll | \$ 3,052,496 | \$ 3,240,881 | \$ 3,332,768 | \$ 3,384,333 | \$ 3,145,615 | \$ 3,0 | 14,958 |
| Contributions as a Percentage of Covered Payroll | 1.66% | 1.66% | 1.66% | 1.66% | 1.35% | | 1.21% |

Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.





Bark-N-Play Park 11071 E Terry St

The Bonita Springs Bark-N-Play Park is a wooded, spacious park that covers approximately six acres. There are three fenced areas for small, medium, and large dog breeds. It also features a covered pavillion, dog washing station, picnic tables, benches, and an asphalt multi-use path. Leitner Creek runs through it with a bridge going over it, adding to the park's serenity and beauty.

Combining and Individual Fund Financial Statements and Schedules

Combining Balance Sheet Non-major Governmental Funds September 30, 2019

| | Special Revenue | | | | | Debt S | Total | | | |
|--|-----------------|-----------|-------------|-----------|------|-----------|---------------|-----------|----|--------------|
| | | | | | | | | Non-major | | |
| | | | | Park | | | D | owntown | (| Governmental |
| | | Gas | Impact Fees | | Road | | Redevelopment | | | Funds |
| ASSETS | | | | | | | | | | |
| Cash and cash equivalents | \$ | 4,320,940 | \$ | 3,487,967 | \$ | 2,881,043 | \$ | 70,739 | \$ | 10,760,689 |
| Due from other governments | | 163,241 | | | | 119,617 | | | _ | 282,858 |
| Total assets | \$ | 4,484,181 | \$ | 3,487,967 | \$ | 3,000,660 | \$ | 70,739 | \$ | 11,043,547 |
| LIABILITIES AND FUND BALANCES Liabilities: | | | | | | | | | | |
| Accounts and contracts payable | \$ | 100,251 | \$ | 2,470 | \$ | _ | \$ | - | \$ | 102,721 |
| Total liabilities | | 100,251 | | 2,470 | | - | | _ | | 102,721 |
| Fund balances: | | | | | | | | | | |
| Restricted for: | | | | | | | | | | |
| Parks | | - | | 3,485,497 | | - | | - | | 3,485,497 |
| Downtown redevelopment | | - | | - | | - | | 70,739 | | 70,739 |
| Roads | | 4,383,930 | | - | | - | | - | | 4,383,930 |
| Assigned to: | | | | | | | | | | |
| Debt Service | | - | | - | | 450,435 | | - | | 450,435 |
| Subsequent year's budget | | | | | | 2,550,225 | | | | 2,550,225 |
| Total fund balances | | 4,383,930 | | 3,485,497 | | 3,000,660 | | 70,739 | | 10,940,826 |
| Total liabilities and fund balances | \$ | 4,484,181 | \$ | 3,487,967 | \$ | 3,000,660 | \$ | 70,739 | \$ | 11,043,547 |

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-major Governmental Funds For the Year Ended September 30, 2019

| | Special Revenue | | Debt Service | | Total |
|---------------------------------|-----------------|---------------|--------------|---------------|---------------|
| | | D 1 | | Б | Non-major |
| | С Т | Park | D J | Downtown | Governmental |
| DELIENTIEG | Gas Tax | Impact Fees | Road | Redevelopment | Funds |
| REVENUES | | | | | |
| Taxes | | | | | |
| Property | \$ - | \$ - | \$ - | \$ 190,408 | \$ 190,408 |
| Gas | 1,672,387 | - | - | - | 1,672,387 |
| Franchise | - | - | 723,290 | - | 723,290 |
| Communications services | - | - | 646,181 | - | 646,181 |
| Intergovernmental revenues | 288,015 | - | - | 802,127 | 1,090,142 |
| Miscellaneous | | | | | |
| Impact fees | _ | 757,620 | - | - | 757,620 |
| Investment earnings | 70,082 | 50,685 | 9,153 | | 129,920 |
| Total revenues | 2,030,484 | 808,305 | 1,378,624 | 992,535 | 5,209,948 |
| EXPENDITURES | | | | | |
| Current | | | | | |
| Economic environment | _ | _ | _ | _ | _ |
| Culture and recreation | _ | _ | _ | _ | _ |
| Transportation | 933,927 | _ | _ | _ | 933,927 |
| Debt service | , , , , , | | | | ,,,,, |
| Principal retirement | _ | _ | 2,367,000 | 790,000 | 3,157,000 |
| Interest and fiscal charges | _ | _ | 190,093 | 286,824 | 476,917 |
| Total expenditures | 933,927 | | 2,557,093 | 1,076,824 | 4,567,844 |
| Excess (deficiency) of revenues | | | | | |
| over (under) expenditures | 1,096,557 | 808,305 | (1,178,469) | (84,289) | 642,104 |
| OTHER EINANGING SOURCES | (LICEC) | | | | |
| OTHER FINANCING SOURCES | (USES) | | 2 152 520 | 0.5.004 | 2.240.252 |
| Transfers in | - (1.050.403) | - (2.52.2.57) | 2,173,529 | 86,824 | 2,260,353 |
| Transfers out | (1,068,493) | (263,267) | | | (1,331,760) |
| Total other financing sources | | | | | |
| (uses) | (1,068,493) | (263,267) | 2,173,529 | 86,824 | 928,593 |
| Net change in fund balances | 28,064 | 545,038 | 995,060 | 2,535 | 1,570,697 |
| Fund balance - beginning | 4,355,866 | 2,940,459 | 2,005,600 | 68,204 | 9,370,129 |
| Fund balance - ending | \$ 4,383,930 | \$ 3,485,497 | \$ 3,000,660 | \$ 70,739 | \$ 10,940,826 |
| rund barance - ending | φ 4,363,930 | φ 3,403,491 | φ 3,000,000 | φ /0,/39 | φ 10,940,620 |

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

Gas Tax Fund

For the Year Ended September 30, 2019

| | | | | Variance with Final Budget- |
|---|----------------|----------------|--------------|-----------------------------|
| | Budgeted | l Amounts | Actual | Positive |
| | Original | Final | Amounts | (Negative) |
| REVENUES | | | | |
| Gas taxes | \$ 1,633,787 | \$ 1,633,787 | \$ 1,672,387 | \$ 38,600 |
| Intergovernmental revenues Miscellaneous | 282,653 | 282,653 | 288,015 | 5,362 |
| Investment earnings | 40,000 | 40,000 | 70,082 | 30,082 |
| Total revenues | 1,956,440 | 1,956,440 | 2,030,484 | 74,044 |
| EXPENDITURES | | | | |
| Current: | | | | |
| Transportation | | | | |
| Non-departmental | 1,059,614 | 1,061,479 | 933,927 | 127,552 |
| Appropriated Reserves | 1,910,442 | 1,910,442 | | 1,910,442 |
| Total expenditures | 2,970,056 | 2,971,921 | 933,927 | 2,037,994 |
| Excess of revenues over | | | | |
| expenditures | (1,013,616) | (1,015,481) | 1,096,557 | 2,112,038 |
| OTHER FINANCING USES | | | | |
| Transfers in | - | - | - | - |
| Transfers out | (1,715,643) | (3,363,604) | (1,068,493) | 2,295,111 |
| Total other financing uses | (1,715,643) | (3,363,604) | (1,068,493) | 2,295,111 |
| Net change in fund balances | \$ (2,729,259) | \$ (4,379,085) | 28,064 | \$ 4,407,149 |
| Fund balances - beginning | | | 4,355,866 | |
| Fund balances - ending | | | \$ 4,383,930 | |

Schedule of Revenues, Expenditures and Changes in Fund Balances **Budget and Actual**

Park Impact Fee Fund
For the Year Ended September 30, 2019

| | | | | Variance with Final Budget- |
|-----------------------------|-----------------------|----------------|--------------|-----------------------------|
| | Budgeted | l Amounts | Actual | Positive |
| | Original | Final | Amounts | (Negative) |
| REVENUES | | | | |
| Miscellaneous | | | | |
| Impact fees | \$ 375,292 | \$ 375,292 | \$ 757,620 | \$ 382,328 |
| Investment earnings | 28,000 | 28,000 | 50,685 | 22,685 |
| Total revenues | 403,292 | 403,292 | 808,305 | 405,013 |
| EXPENDITURES | | | | |
| Current: | | | | |
| Culture and recreation | - | - | - | - |
| Appropriated Reserves | 404,358 | 404,358 | | 404,358 |
| Total expenditures | 404,358 | 404,358 | | 404,358 |
| Excess of revenues over | | | | |
| expenditures | (1,066) | (1,066) | 808,305 | 809,371 |
| OTHER FINANCING USES | | | | |
| Transfers in | - | - | - | - |
| Transfers out | (1,200,000) | (2,858,798) | (263,267) | 2,595,531 |
| Total other financing uses | (1,200,000) | (2,858,798) | (263,267) | 2,595,531 |
| Net change in fund balances | <u>\$ (1,201,066)</u> | \$ (2,859,864) | 545,038 | \$ 3,404,902 |
| Fund balances - beginning | | | 2,940,459 | |
| Fund balances - ending | | | \$ 3,485,497 | |

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

Road Debt Service Fund

For the Year Ended September 30, 2019

| | | Budgeted | Λ | mounts | | Actual | | ariance with nal Budget- Positive |
|--|----|-------------|-----|-------------|----|-----------------------------------|----|-----------------------------------|
| | | Original | AII | Final | | Amounts | | (Negative) |
| REVENUES | | Original | | Fillal | | Amounts | | (Negative) |
| Taxes | | | | | | | | |
| Communications services | \$ | 669,500 | \$ | 669,500 | \$ | 646,181 | \$ | (23,319) |
| Franchise fee | Ф | 701,950 | φ | 701,950 | φ | 723,290 | φ | 21,340 |
| Miscellaneous | | 701,930 | | 701,930 | | 123,290 | | 21,340 |
| Investmment earnings | | 5,000 | | 5,000 | | 9,153 | | 4,153 |
| Total revenues | | 1,376,450 | | 1,376,450 | _ | 1,378,624 | | 2,174 |
| EXPENDITURES | | | | | | | | |
| Debt service | | | | | | | | |
| Principal retirement | | 2,367,000 | | 2,367,000 | | 2,367,000 | | - |
| Interest and fiscal charges | | 190,095 | | 190,095 | | 190,093 | | 2 |
| Total expenditures | | 2,557,095 | _ | 2,557,095 | | 2,557,093 | _ | 2 |
| Deficiency of revenues | | | | | | | | |
| under expenditures | | (1,180,645) | | (1,180,645) | _ | (1,178,469) | | 2,176 |
| OTHER FINANCING SOURCES (USES) | | | | | | | | |
| Transfers in | | 2,173,530 | | 2,173,530 | | 2,173,529 | | (1) |
| Total other financing sources (uses) | | 2,173,530 | | 2,173,530 | | 2,173,529 | | (1) |
| Net change in fund balances Fund balances - beginning Fund balances - ending | \$ | 992,885 | \$ | 992,885 | \$ | 995,060 2,005,600 3,000,660 | \$ | 2,175 |

Schedule of Revenues, Expenditures and Changes in Fund Balances **Budget and Actual**

Downtown Redevelopment Debt Service Fund For the Year Ended September 30, 2019

| | | | | Variance with |
|-----------------------------|------------|------------|------------|---------------------------|
| | Pudgata | d Amounts | Actual | Final Budget- Positive |
| | | | | |
| DELIENTEG | Original | Final | Amounts | (Negative) |
| REVENUES | | 4.00.000 | | |
| Property taxes | \$ 190,000 | \$ 190,000 | \$ 190,408 | \$ 408 |
| Intergovernmental revenues | 800,000 | 800,000 | 802,127 | 2,127 |
| Total revenues | 990,000 | 990,000 | 992,535 | 2,535 |
| EXPENDITURES | | | | |
| Debt service | | | | |
| Principal retirement | 790,000 | 790,000 | 790,000 | - |
| Interest and fiscal charges | 286,824 | 286,824 | 286,824 | |
| Total expenditures | 1,076,824 | 1,076,824 | 1,076,824 | |
| Excess of revenues over | | | | |
| expenditures | (86,824) | (86,824) | (84,289) | 2,535 |
| OTHER FINANCING USES | | | | |
| Transfers in | 86,824 | 86,824 | 86,824 | - |
| Transfers out | | | | |
| Total other financing uses | 86,824 | 86,824 | 86,824 | |
| Net change in fund balances | \$ - | \$ - | 2,535 | \$ 2,535 |
| Fund balances - beginning | | | 68,204 | |
| Fund balances - ending | | | \$ 70,739 | |

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

Capital Projects Fund

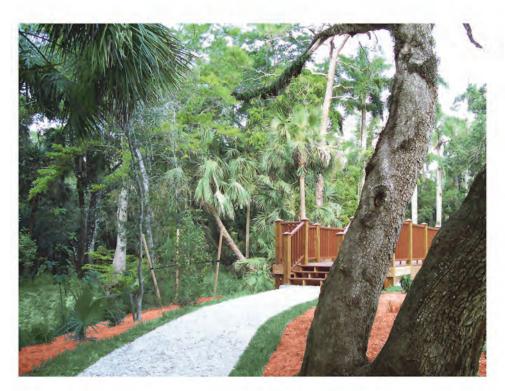
For the Year Ended September 30, 2019

| | | d Amounts | Actual | Variance with Final Budget-Positive |
|---|--------------|--------------|-------------|-------------------------------------|
| DEVENING | Original | Final | Amounts | (Negative) |
| REVENUES Other | ¢ | ¢ | ¢ | ¢ |
| Other | \$ - | \$ - | \$ - | <u> </u> |
| Total revenues | | | | |
| EXPENDITURES | | | | |
| Current: | | | | |
| Physical environment | | | | |
| Public works | 2,980,000 | 4,514,425 | 1,126,964 | 3,387,461 |
| Water quality | - | 62,760 | · - | 62,760 |
| Parks and recreation | 110,000 | 423,991 | 5,403 | 418,588 |
| Transportation | | | | |
| Public works | 7,893,463 | 17,333,491 | 2,044,034 | 15,289,457 |
| Economic environment | | | | |
| Public works | 100,000 | 393,327 | 230,457 | 162,870 |
| Culture and recreation | | | | |
| Parks and recreation | - | 927,353 | 222,619 | 704,734 |
| General governnment | | , | , | , |
| City facilities building repairs | 295,000 | 415,912 | 39,599 | 376,313 |
| Building relocation and restoration | | 47,914 | 5,671 | 42,243 |
| Urban design | 100,000 | 287,246 | 195,500 | 91,746 |
| Highway monument | - | 300,000 | | 300,000 |
| Flagpole | - | 40,000 | - | 40,000 |
| Contingency | - | 50,601 | - | 50,601 |
| Total expenditures | 11,478,463 | 24,797,020 | 3,870,247 | 20,926,773 |
| Deficiency of revenues | | | | |
| under expenditures | (11,478,463) | (24,797,020) | (3,870,247) | 20,926,773 |
| OTHER FINANCING SOURCES | | | | |
| Transfers in | 11,478,463 | 24,797,020 | 3,870,247 | (20,926,773) |
| Transfers out | - | - | - | - |
| Total other financing sources | 11,478,463 | 24,797,020 | 3,870,247 | (20,926,773) |
| Net change in fund balances Fund balances - beginning | \$ - | \$ - | - | \$ - |
| Fund balances - ending | | | \$ - | |









Carpenter Lane Park 12001 Carpenter Lane

Carpenter Lane Park was developed with financial assistance provided by the Florida Department of Environmental Protection through the Florida Recreation Development Assistance Program. This is a beautiful area for passive recreation. The dock area provides a nice observation area along the beautiful Imperial River.

Statistical Section

Statistical Section

(unaudited)

This part of the City of Bonita Springs' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

| Contents | Page |
|--|------|
| Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. | 69 |
| Revenue Capacity | 72 |
| These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax. | |
| Debt Capacity | 77 |
| These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. | |
| Demographic and Economic Information | 81 |
| These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place. | |
| Operating Information | 83 |
| These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs. | |

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

City of Bonita Springs, Florida
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

| | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|--|----------------|--|----------------|----------------|----------------|----------------|----------------|--|----------------|----------------|
| Governmental/ Primary Government Activities Net investment in | | | | | | | | | | |
| capital assets | \$ 148,235,322 | \$ 148,235,322 \$ 140,348,547 \$ 132,941,034 | \$ 132,941,034 | \$ 126,596,053 | \$ 121,564,147 | \$ 116,323,362 | \$ 110,053,588 | \$ 126,596,053 \$ 121,564,147 \$ 116,323,362 \$ 110,053,588 \$ 112,137,889 \$ 105,588,038 | \$ 105,588,038 | \$ 102,958,248 |
| Restricted | 700,313 | 665,456 | 749,748 | 984,649 | 6,305,713 | 11,863,868 | 17,821,962 | 19,239,132 | 29,628,702 | 34,487,912 |
| Unrestricted | 6,411,019 | 6,509,213 | 9,875,287 | 16,398,730 | 15,824,668 | 14,071,697 | 14,541,641 | 12,155,286 | 10,212,760 | 14,276,676 |
| Total governmental activities/ primary government net position | \$ 155,346,654 | \$ 155,346,654 \$ 147,523,216 \$ 143,566,069 | \$ 143,566,069 | \$ 143,979,432 | \$ 143,694,528 | \$ 142,258,927 | \$ 142,417,191 | \$ 143,979,432 \$ 143,694,528 \$ 142,258,927 \$ 142,417,191 \$ 143,532,307 \$ 145,429,500 \$ 151,722,836 | \$ 145,429,500 | \$ 151,722,836 |

Note: The City of Bonita Springs does not have business-type activities; therefore, net positions of governmental activities equal total primary government net positions.

City of Bonita Springs, Florida
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

| | | | | | | | | | Fiscal Year | Year | | | | | | | | |
|--|----|-------------|---------------|-------------|--------------|-------------|--------|------------|---------------|--------------|------------|--------------|---------------|------|---------------|------------|--------|------------|
| | | 2010 | | 2011 | | 2012 | 2 | 2013 | 2014 | | 2015 | | 2016 | 2017 | | 2018 | | 2019 |
| Expenses | | | | | | | | | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | | | | | | | | | |
| General government | € | 4,103,926 | \$ | 5,550,400 | ↔ | 4,104,247 | · • | 4,449,728 | 4,562,608 | 809 | 4,531,894 | ↔ | 5,225,632 \$ | 9,9 | 6,652,458 \$ | 12,612,512 | 112 \$ | 6,356,710 |
| Public safety | | 3,590,806 | | 3,417,298 | | 4,246,149 | | 3,513,130 | 3,735,199 | 199 | 4,264,462 | | 4,377,830 | 4,5 | 4,563,703 | 4,569,886 | 988 | 5,066,285 |
| Physical environment | | 582,668 | | 319,744 | | 494,159 | | 185,461 | 255,185 | 185 | 242,756 | | 246,824 | 2 | 299,097 | 418,462 | .62 | 386,425 |
| Transportation | _ | 11,468,256 | | 12,974,914 | | 10,369,710 | 1 | 11,159,331 | 11,837,445 | 445 | 13,306,266 | | 12,069,647 | 11,5 | 11,579,685 | 12,011,416 | 116 | 12,459,782 |
| Economic environment | | 101,683 | | 275,269 | | 16,017 | | 44,841 | 197,111 | 111 | 210,973 | | 1,294,051 | 41 | 550,289 | 966,938 | 38 | 805,678 |
| Human services | | 204,485 | | 183,136 | | 189,210 | | 179,609 | 101 | 101,929 | 126,632 | | 112,439 | _ | 174,068 | 118,250 | 50 | 150,626 |
| Culture and recreation | | 2,527,409 | | 2,583,170 | | 3,438,012 | | 3,032,027 | 3,204,990 | 066 | 3,294,726 | | 3,617,122 | 4,4 | 4,401,269 | 3,273,199 | 66 | 3,395,641 |
| Interest on long-term debt | | 1,332,509 | | 1,250,930 | | 769,510 | | 516,715 | 789,425 | 425 | 762,872 | | 721,528 | 9 | 651,721 | 578,168 | 89 | 502,819 |
| Total governmental activities/primary | | | | | | | | | | | | | | | | | | |
| government expenses | \$ | 23,911,742 | \$ | 26,554,861 | ⇔ | 23,627,014 | \$ | 23,080,842 | \$ 24,683,892 | 892 \$ | 26,740,581 | ↔ | 27,665,073 \$ | 28,8 | 28,872,290 \$ | 34,548,831 | \$31 | 29,123,966 |
| Program Revenues | | | | | | | | | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | | | | | | | | | |
| Charges for services: | + | | + | 0 | + | | + | | | | i i | - | | , | | | | |
| General government | • | 216,065 | • | 250,506 | • | 338,902 | • | | \$ 606,314 | 314 \$ | 0/0,0/9 | , | 331,386 \$ | 71 | 3/6,024 \$ | 434,210 | \$ 0T | 418,097 |
| Public safety | | 2,103,736 | | 1,705,438 | | 2,125,933 | | 2,765,635 | 3,287,945 | 945 | 4,000,137 | | 3,739,531 | 3,1 | 3,171,290 | 4,595,811 | 111 | 4,136,655 |
| Culture and recreation | | 192,089 | | 144,516 | | 143,900 | | 139,552 | 143 | 143,366 | 153,067 | | 180,372 | _ | 157,442 | 147,140 | 40 | 155,282 |
| Operating grants and contributions | | 392,081 | | 285,143 | | 327,749 | | 95,194 | 38 | 38,940 | 45,657 | | 46,353 | | 41,440 | 102,884 | 84 | 7,550,401 |
| Capital grants and contributions | | 2,667,892 | | 2,202,222 | | 2,585,732 | | 6,057,383 | 5,503,075 | 075 | 6,133,361 | | 6,491,510 | 6,9 | 6,983,050 | 10,584,751 | '51 | 8,690,584 |
| Total governmental activities/primary | | | | | | | | | | | | | | | | | | |
| government program revenues | ↔ | 5,571,863 | ↔ | 4,587,825 | ↔ | 5,522,216 | €9 | 9,494,996 | \$ 9,579,640 | 640 \$ | 11,002,292 | € | 10,789,152 \$ | 10,7 | 10,729,246 \$ | 15,864,796 | \$ 96 | 20,951,019 |
| General Revenues | | | | | | | | | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | | | | | | | | | |
| Taxes | | | | | | | | | | | | | | | | | | |
| Property, levied for general purposes | ↔ | 6,700,915 | ↔ | 5,783,762 | ↔ | 5,594,055 | ↔ | 5,378,299 | 5,526,723 | 723 | 6,015,711 | ↔ | 6,567,818 \$ | 7,2 | ,232,706 \$ | 7,864,379 | \$ 62 | 8,288,958 |
| Gas | | 1,362,005 | | 1,347,418 | | 1,284,636 | | 1,342,719 | 1,393,241 | 241 | 1,507,760 | | 1,592,922 | 1,6 | 1,628,495 | 1,657,364 | 164 | 1,672,387 |
| Franchise | | 2,052,819 | | 2,042,563 | | 1,967,312 | | 1,950,904 | 2,085,101 | 101 | 2,296,553 | | 2,272,235 | 2,8 | 2,879,046 | 3,101,871 | 371 | 3,251,564 |
| Communication services | | 766,405 | | 729,487 | | 784,281 | | 737,545 | 748,902 | 905 | 741,089 | | 710,767 | 1,2 | ,245,338 | 1,301,544 | 44 | 1,303,192 |
| Other taxes | | 49,806 | | 46,771 | | 39,174 | | 45,086 | 42, | 42,725 | 44,949 | | 43,039 | | 43,579 | 43,790 | 06, | 42,815 |
| Intergovernmental revenues | | 4,049,635 | | 4,045,296 | | 4,173,250 | • | 4,390,469 | 4,768,062 | 062 | 5,293,523 | | 5,542,286 | 5,5 | 5,900,966 | 5,687,867 | 198 | 5,864,985 |
| Gain on capital assets | | , | | , | | , | | , | | | • | | , | | , | | | • |
| Investment earnings | | 106,929 | | 75,729 | | 61,573 | | 51,642 | 187, | 187,522 | 191,694 | | 257,672 | 2 | 250,828 | 485,464 | 164 | 887,141 |
| Miscellaneous | | 62,998 | | 72,572 | | 243,370 | | 102,545 | .02 | 67,072 | 98,137 | | 47,446 | | 77,202 | 438,949 | 46 | 257,292 |
| Total governmental activities/primary | | | | | | | | | | | | | | | | | | |
| government Special Ferm: I identition symptom for | | 15,151,512 | | 14,143,598 | | 14,147,651 | | 13,999,209 | 14,819,348 | 348 | 16,189,416 | | 17,034,185 | 19,2 | 19,258,160 | 20,581,228 | 128 | 21,568,334 |
| economic damages and opposing caunsel's | | | | | | | | | | | | | | | | | | 190 001 |
| regal rees Change in Net Position | | | | | | | | | | | | | | | | | | 1,102,031 |
| Total governmental activities/primary | | | | | | | | | | | | | | | | | | |
| government | ↔ | (3,188,367) | S | (7,823,438) | ∽ | (3,957,147) | ↔ | 413,363 | \$ (284, | (284,904) \$ | 451,127 | ∽ | 158,264 \$ | 1,1 | 1,115,116 \$ | 1,897,193 | 93 \$ | 6,293,336 |
| | | | | | | | | | | | | | | | | | | |

City of Bonita Springs, Florida
Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

| | | | | | Fisc | Fiscal Year | | | | | | |
|--|---------------|---------------|---------------|---------------|------|-------------|---------------|--------|---------------|---------------|---------------|---------------|
| • | 2010 | 2011 | 2012 | 2013 | | 2014 | 2015 | | 2016 | 2017 | 2018 | 2019 |
| General Fund | | | | | | | | | | | | |
| Reserved | \$ 45,308 | · · · | ∻ | | € | | \$ | · · | | · · · | · · · | · · · |
| Non-spendable | 100,111,111 | 2,649,500 | 2,649,500 | 2,736,991 | | 487.822 | 3,494,550 | .550 | 3,400,000 | 400,000 | 400,000 | 425,117 |
| Restricted | 1 | 100,623 | 24,299 | 934,189 | | 51,501 | 26 | 26,746 | | 1 | 1 | |
| Committed | 1 | 5,000,000 | | | | | 3,660,041 | 041 | 4,215,672 | 3,907,082 | 4,897,484 | 5,281,452 |
| Assigned | • | • | 5,000,000 | 5,000,000 | | 5,000,000 | 5,876,799 | ,799 | 5,142,291 | 9,989,407 | 5,204,470 | 5,816,352 |
| Unassigned | 1 | 5,638,174 | 6,627,759 | 8,217,161 | | 10,081,587 | 2,846,348 | ,348 | 4,673,072 | 135,349 | 571,570 | 4,520,794 |
| Total General Fund | \$ 11,766,690 | \$ 13,388,297 | \$ 14,301,558 | \$ 16,888,341 | \$ | 15,620,910 | \$ 15,904,484 | 1 11 | \$17,431,035 | \$ 14,431,838 | \$ 11,073,524 | \$ 16,043,715 |
| All Other Governmental Funds | | | | | | | | | | | | |
| Reserved | \$ 600,000 | · • | · \$ | · * | S | 1 | \$ | \$ | 1 | · | · • | - - |
| Unreserved, reported in: | | | | | | | | | | | | |
| Special revenue funds | 3,469,075 | • | 1 | 1 | | 1 | | , | 1 | 1 | 1 | |
| Capital projects funds | 2,397 | 1 | 1 | • | | 1 | | , | 1 | 1 | 1 | |
| Restricted, reported in: | | | | | | | | | | | | |
| Special revenue funds | • | 1,957,883 | 2,725,603 | 5,655,117 | 1 | 12,477,232 | 17,254,365 | 365 | 22,275,407 | 22,397,772 | 31,150,620 | 29,123,064 |
| Debt service funds | • | 2,686 | 1,000,000 | 1,550,000 | 1 | 12,960,795 | 10,853,487 | 487 | 1,387,362 | 50,812 | • | 7,940,166 |
| Assigned, reported in: | | | | | | | | | | | | |
| Debt service funds | • | • | • | 1 | | 1 | | , | 1 | 1,049,430 | 2,005,600 | 3,000,660 |
| Unassigned | 1 | (159,650) | 1 | 1 | | | | | • | | ı | 1 |
| Total all other governmental funds 8 4,071,472 \$ 1,800,91 | \$ 4,071,472 | \$ 1,800,919 | \$ 3,725,603 | \$ 7,205,117 | \$ | 25,438,027 | \$ 28,107,852 | 1 11 | \$ 23,662,769 | \$ 23,498,014 | \$33,156,220 | \$ 40,063,890 |
| | | | | | | | | | | | | |

Note: The City implemented GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" in facal year 2011. Fixed year 2010 is presented in its original format at the time of filting.

Changes In Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) Schedule 4

| | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|---|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-------------------------|-------------------------|-------------------------|-----------------------|------------------------------|
| Revenues | | | | | | | | | | |
| Taxes | \$ 10,931,950 | \$ 9,950,001 | \$ 9,669,458 | \$ 9,454,553 | \$ 9,803,687 | \$10,606,062 | \$ 11,186,781 | \$ 13,029,164 | \$ 13,968,948 | \$ 14,558,914 |
| Licenses and permits | 1,252,129 | 1,232,928 | 1,713,175 | 2,360,336 | 2,930,046 | 3,703,481 | 3,269,665 | 2,752,384 | 3,958,600 | 3,529,141 |
| Intergovernmental | 5,289,793 | 4,870,502 | 4,518,658 | 4,736,274 | 4,969,079 | 5,792,748 | 5,977,518 | 6,869,168 | 6,702,779 | 14,535,988 |
| Charges for services | 408,154 | 395,022 | 482,802 | 576,784 | 749,680 | 823,136 | 876,627 | 869,492 | 1,126,447 | 1,101,985 |
| Fines and forfeitures | 851,607 | 472,510 | 412,758 | 405,299 | 357,899 | 296,657 | 104,997 | 82,880 | 92,114 | 78,907 |
| Miscellaneous | | | | | | | | | | |
| Impact fees | 1,819,815 | 1,662,159 | 2,568,073 | 4,256,772 | 5,353,442 | 5,679,795 | 6,102,631 | 5,567,624 | 8,906,066 | 7,554,981 |
| Investment earnings | 106,929 | 75,729 | 61,573 | 51,642 | 175,078 | 158,899 | 270,469 | 270,826 | 485,463 | 887,141 |
| Other | 62,998 | 72,572 | 243,370 | 102,545 | 60,075 | 98,137 | 47,446 | 77,202 | 438,951 | 272,292 |
| Total revenues | 20,723,375 | 18,731,423 | 19,669,867 | 21,944,205 | 24,398,986 | 27,158,915 | 27,836,134 | 29,518,740 | 35,679,368 | 42,519,349 |
| Expenditures | | | | | | | | | | |
| General government | 3,990,877 | 3,983,624 | 3,986,301 | 4,367,106 | 4,476,343 | 4,461,297 | 5,007,602 | 6,312,561 | 12,372,535 | 5,948,787 |
| Public safety | 3,555,189 | 3,444,443 | 4,110,039 | 3,501,410 | 3,692,770 | 4,216,741 | 4,325,583 | 4,482,752 | 4,530,938 | 5,015,994 |
| Physical environment | 718,710 | 308,479 | 226,475 | 235,655 | 239,586 | 227,156 | 202,951 | 206,986 | 320,470 | 218,902 |
| Transportation | 2,647,483 | 4,198,794 | 2,552,437 | 2,209,800 | 3,020,106 | 2,579,201 | 2,936,331 | 2,768,316 | 3,199,905 | 3,570,092 |
| Economic environment | 101,683 | 275,269 | 16,017 | 46,741 | 197,658 | 210,730 | 1,294,050 | 79,912 | 163,010 | 27,550 |
| Human services | 204,485 | 183,136 | 189,210 | 179,609 | 101,929 | 126,632 | 112,439 | 174,068 | 118,250 | 150,626 |
| Culture/recreation | 1,718,158 | 1,716,043 | 1,729,782 | 1,973,975 | 2,129,926 | 2,289,607 | 2,630,603 | 2,257,510 | 2,195,750 | 2,286,158 |
| Capital outlay 1 | 1,638,698 | 2,371,140 | 1,467,813 | 2,353,268 | 3,790,108 | 6,475,838 | 10,610,171 | 12,764,907 | 2,844,929 | 3,489,462 |
| Debt service | | | | | | | | | | |
| Principal | 1,540,000 | 1,615,000 | 1,671,000 | 2,076,000 | 2,123,000 | 2,851,000 | 2,941,000 | 3,011,000 | 3,082,000 | 3,157,000 |
| Interest | 1,364,464 | 1,284,441 | 953,785 | 484,344 | 662,081 | 767,314 | 693,936 | 624,680 | 551,689 | 476,917 |
| Total expenditures | 17,479,747 | 19,380,369 | 16,902,859 | 17,427,908 | 20,433,507 | 24,205,516 | 30,754,666 | 32,682,692 | 29,379,476 | 24,341,488 |
| Excess of revenues over (under) | | | | | | | | | | |
| expenditures | 3,243,628 | (648,946) | 2,767,008 | 4,516,297 | 3,965,479 | 2,953,399 | (2,918,532) | (3,163,952) | 6,299,892 | 18,177,861 |
| Other Financing Sources (Uses) Transfers in Transfers out | 5,043,894 (5,043,894) | 6,094,365 (6,094,365) | 4,902,226 (4,902,226) | 3,906,530 (3,906,530) | 9,187,402 (9,187,402) | 10,141,079 (10,141,079) | 15,562,130 (15,562,130) | 12,812,496 (12,812,496) | 5,335,344 (5,335,344) | 13,668,605 (13,668,605) |
| Refunding debt issued | | 1 | 24,625,000 | | | | | | | |
| Payment to refund debt | 1 | 1 | (24,554,063) | ı | 1 00 | 1 | ı | ı | 1 | 1 |
| Debt Proceeds | 1 | 1 | • | 1 | 13,000,000 | • | • | • | • | 1 |
| Refund for capital project Sale of canital assets | , ' | , ' | | 1,550,000 | 1 1 | | 1 1 | , ' | | |
| Total other financing sources (uses) | 1 | 1 | 70,937 | 1,550,000 | 13,000,000 | | 1 | 1 | ı | 1 |
| Extraordinary Item Acquisition of Everglades Wonder Garden Property through | | | | | | | | 000 000 | | |
| Special Item Payment of Economic Damages | | | 1 | | | ı | | (00,00,0) | | |
| in Legal Settlement Net change in fund balances | \$ 3,243,628 | \$ (648,946) | \$ 2,837,945 | \$ 6,066,297 | 16,965,479 | 2,953,399 | \$ (2,918,532) | \$ (6,163,952) | \$ 6,299,892 | (6,300,000) \$ 11,877,861 |
| Debt service as a percentage of noncapital expenditures | 18.3% | 17.0% | 17.0% | 17.0% | 16.7% | 20.4% | 18.0% | 18.3% | 13.7% | 17.4% |

¹ Capital outlay data was obtained from the Finance department and presented above.

City of Bonita Springs, Florida
Assessed Value And Estimated Actual Value Of Taxable Property

Last Ten Fiscal Years

Schedule 5

| Assessed | Value as a | Percentage of | Actual Value | 85.78% | 87.35% | 85.42% | 86.02% | 85.13% | 81.55% | 79.32% | 78.46% | 79.41% | 81.73% | |
|----------|---------------|------------------|----------------------------|---------------|---------------|---------------|---------------|---------------|---------------|----------------|----------------|----------------|----------------|--|
| | | Estimated Actual | Taxable Value ² | 9,818,520,786 | 8,345,535,466 | 8,212,595,338 | 7,923,306,703 | 8,243,440,698 | 9,352,834,811 | 10,507,617,077 | 11,698,851,858 | 12,574,503,886 | 12,872,069,667 | |
| | Total | Direct | Tax Rate | 0.8273 | 0.8273 | 0.8273 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | |
| | | Total Taxable | Assessed Value | 8,422,156,500 | 7,290,052,942 | 7,015,168,179 | 6,815,592,287 | 7,017,575,509 | 7,627,640,788 | 8,333,832,234 | 9,178,599,996 | 9,984,969,763 | 10,519,798,753 | |
| | Less: | Tax-Exempt | Real Property | 1,396,364,286 | 1,055,482,524 | 1,197,427,159 | 1,107,714,416 | 1,225,865,189 | 1,725,194,023 | 2,173,784,843 | 2,520,251,862 | 2,589,534,123 | 2,352,270,914 | |
| | | Personal | Property | 323,944,980 | 309,867,067 | 288,979,071 | 264,234,104 | 247,792,286 | 248,036,369 | 259,175,917 | 273,005,908 | 294,144,734 | 311,198,316 | |
| | | Other | Property | 408,336,026 | 334,867,509 | 304,172,138 | 286,143,559 | 287,143,695 | 373,501,021 | 415,728,010 | 487,427,096 | 527,784,332 | 505,631,785 | |
| | Real Property | Commercial | Property | 874,179,450 | 738,239,696 | 633,418,959 | 563,195,599 | 553,746,915 | 586,249,264 | 657,752,456 | 762,800,548 | 741,441,552 | 808,741,170 | |
| | | Residential | Property | 8,212,060,330 | 6,962,561,194 | 6,986,025,170 | 6,809,733,441 | 7,154,757,802 | 8,145,048,157 | 9,174,960,694 | 10,175,618,306 | 11,011,133,268 | 11,246,498,396 | |
| Fiscal | Year | Ended | September 30 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | |

Source: Lee County Property Appraiser.

Note: Real property is reassessed every year.

¹ Includes tax-exempt property.

² This is "Just Value" which is synonymous to "full cash value" and "fair market value".

City of Bonita Springs, Florida

Property Tax Rates - Direct And Overlapping Governments

(Per \$1,000 of Assessed Value)

Last Ten Fiscal Years

Schedule 6

| Total | Direct & | Overlapping | Rates | 15.4696 | 16.2643 | 16.1668 | 15.8694 | 16.2735 | 16.0505 | 15.8590 | 15.4386 | 15.1267 | 14.6950 | | |
|---------------------------------|------------|-------------|------------|----------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---|---|
| | | | Other 1 | 0.9043 | 0.9332 | 0.7455 | 0.7281 | 0.7315 | 0.6910 | 0.6605 | 0.6361 | 0.6542 | 0.6205 | | |
| | | Fire | District | 1.7950 | 1.9999 | 2.2353 | 2.2353 | 2.3805 | 2.3800 | 2.3500 | 2.3500 | 2.3300 | 2.3100 | | |
| | | Total | School | 7.5080 | 8.0150 | 7.8540 | 7.5840 | 7.5980 | 7.4160 | 7.2850 | 0686.9 | 06299 | 6.4010 | | |
| | School | State | | | | | | | 5.1680 | | | | | | |
| ng Rates ² | | Local | Board | 2.2480 | 2.2480 | 2.2480 | 2.2480 | 2.2480 | 2.2480 | 2.2480 | 2.2480 | 2.2480 | 2.2480 | | |
| Overlapping Rates ² | | Total | Lee Cty | 4.4350 | 4.4889 | 4.5047 | 4.5047 | 4.7462 | 4.7462 | 4.7462 | 4.6462 | 4.6462 | 4.5462 | | |
| | Lee County | Library | Fund | 0.2844 | 0.3383 | 0.3541 | 0.3541 | 0.5956 | 0.5956 | 0.5956 | 0.5956 | 0.5956 | 0.4956 | | |
| | | Lee County | Lee County | Preserve | MSTU | | | 0.5000 | 0.5000 | | | | 1 | | ı |
| | | | | Capital | Improv | 0.5000 | 0.5000 | ı | ı | 1 | ı | ı | ı | ı | 1 |
| | | General | Revenue | 3.6506 | 3.6506 | 3.6506 | 3.6506 | 4.1506 | 4.1506 | 4.1506 | 4.0506 | 4.0506 | 4.0506 | | |
| s, Florida | Total | City | Millage | 0.8273 | 0.8273 | 0.8273 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | | |
| City of Bonita Springs, Florida | Debt | Service | Millage | ı | 1 | ı | 1 | | ı | 1 | 1 | ı | 1 | | |
| City of Bo | | Operating | Millage | 0.8273 | 0.8273 | 0.8273 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | 0.8173 | | |
| | | | Year | | | | | | | | | | | | |

urce: Lee County Property Appraiser.

Note: The City's operating millage tax rate may be increased only by a majority vote of the City Council.

¹ Other consists of South Florida Water Management District, West Coast Inland Navigation District, Lee County Hyacinth Control and Lee County Mosquito Control.

² Overlapping rates are those of the local and county governments that apply to property owners within the City of Bonita Springs. Not all overlapping rates apply to all City of Bonita Springs property owners.

City of Bonita Springs, Florida **Principal Property Taxpayers**Current Fiscal Year and Nine Fiscal Years Ago

Schedule 7

| | | 2019 | | | 2010 | |
|-------------------------------------|-------------------|------|---------------|-------------------|------|---------------|
| | | | Percentage | | | Percentage |
| | | | of Total City | | | of Total City |
| | Taxable | | Taxable | Taxable | | Taxable |
| | Assessed | | Assessed | Assessed | | Assessed |
| Taxpayer | Value | Rank | Value | Value | Rank | Value |
| Florida Power & Light Company | \$ 63,982,901 | 1 | 0.61% | \$ 62,777,770 | 1 | 0.75% |
| Bonita Springs Retirement Village | \$ 39,827,205 | 2 | 0.38% | \$ - | | 0.00% |
| Bonita Springs Associates I LLC | \$ 36,275,352 | 3 | 0.34% | \$ - | | 0.00% |
| HHR HRCP LLC | \$ 35,670,946 | 4 | 0.34% | \$ - | | 0.00% |
| CRP/DOV LLC | \$ 26,409,578 | 5 | 0.25% | \$ - | | 0.00% |
| Lennar Homes LLC | \$ 26,241,193 | 6 | 0.25% | \$ - | | 0.00% |
| Citrus Park Trost International Inc | \$ 25,084,115 | 7 | 0.24% | \$ 19,341,980 | 9 | 0.23% |
| AMCAP Bonita LLC | \$ 23,242,345 | 8 | 0.22% | \$ - | | 0.00% |
| Wynn Properties Inc | \$ 19,327,613 | 9 | 0.18% | \$ 20,511,220 | 8 | 0.24% |
| Real Sub LLC | \$ 19,160,923 | 10 | 0.18% | \$ - | | 0.00% |
| Embarq Florida Inc | \$ - | | 0.00% | \$ 38,531,420 | 2 | 0.46% |
| Beach Road Development LP | \$ - | | 0.00% | \$ 36,650,350 | 3 | 0.44% |
| Riverview Properties of SW FL | \$ - | | 0.00% | \$ 27,473,380 | 4 | 0.33% |
| Bonita Bay Properties Inc | \$ - | | 0.00% | \$ 26,809,810 | 5 | 0.32% |
| QW 2009 Investors LLC | \$ - | | 0.00% | \$ 26,372,810 | 6 | 0.31% |
| Esperia at Bonita Bay Inc | \$ - | | 0.00% | \$ 22,874,570 | 7 | 0.27% |
| Prado Acquisition LLC | \$ - | | 0.00% | \$ 19,183,550 | 10 | 0.23% |
| Total | \$ 315,222,171 | | 2.99% | \$ 300,526,860 | | 3.58% |

Source: Lee County Property Appraiser.

Property Tax Levies And Collections

Last Ten Fiscal Years

Schedule 8

| Fiscal | | Collected v | within the | | | |
|--------|-------------|-------------|-------------|---------------|---------------|--------------|
| Year | Total Tax | Fiscal Year | of the Levy | Collections | Total Collect | ions to Date |
| Ended | Levy For | | Percentage | in Subsequent | | Percentage |
| Sep 30 | Fiscal Year | Amount 1 | of Levy | Years | Amount | of Levy |
| 2010 | 6,967,650 | 6,680,228 | 95.87% | 8,578 | 6,688,805 | 96.00% |
| 2011 | 6,008,171 | 5,758,662 | 95.85% | 10,733 | 5,769,395 | 96.03% |
| 2012 | 5,801,531 | 5,571,139 | 96.03% | 6,704 | 5,577,843 | 96.14% |
| 2013 | 5,570,384 | 5,360,946 | 96.24% | 1,836 | 5,362,782 | 96.27% |
| 2014 | 5,735,464 | 5,524,063 | 96.31% | 2,844 | 5,526,907 | 96.36% |
| 2015 | 6,233,893 | 6,003,359 | 96.30% | (2,546) | 6,000,813 | 96.26% |
| 2016 | 6,811,241 | 6,557,177 | 96.27% | (4,415) | 6,552,762 | 96.21% |
| 2017 | 7,501,670 | 6,378,898 | 85.03% | (4,861) | 6,374,037 | 84.97% |
| 2018 | 8,160,716 | 7,861,127 | 96.33% | (717) | 7,860,410 | 96.32% |
| 2019 | 8,597,832 | 8,276,881 | 96.27% | - | 8,276,881 | 96.27% |

Source: Lee County Tax Collector.

Property taxes are levied on November 1 of each year, and are due and payable upon receipt of the notice of the levy. A 4% discount is allowed if the taxes are paid in November, with the discount declining by 1% each month thereafter. Accordingly, taxes collected will not be 100% of tax levy. Taxes become delinquent on April 1 of each year, and tax certificates for the full amount of any unpaid taxes and assessments are sold at public auction prior to June 1 of each year. The proceeds collected are remitted to the City.

Schedule 9

| | Gov | ernmental Activ | rities | | | |
|--------|------------|-----------------|----------------|------------|---------------------|---------------------|
| | General | | Notes, Loans | Total | Percentage | |
| Fiscal | Obligation | Revenue | and Agreements | Primary | of Personal | Per |
| Year | Bonds | Bonds | Payable | Government | Income ¹ | Capita ¹ |
| 2010 | - | - | 25,880,000 | 25,880,000 | 0.10% | 557 |
| 2011 | - | - | 24,265,000 | 24,265,000 | 0.12% | 553 |
| 2012 | | | 22,492,116 | 22,492,116 | 0.12% | 508 |
| 2013 | - | - | 20,878,000 | 20,878,000 | 0.08% | 463 |
| 2014 | - | - | 31,755,000 | 31,755,000 | 0.11% | 702 |
| 2015 | - | - | 28,904,000 | 28,904,000 | 0.10% | 631 |
| 2016 | - | - | 25,963,000 | 25,963,000 | 0.09% | 558 |
| 2017 | - | - | 22,952,000 | 22,952,000 | 0.08% | 474 |
| 2018 | - | - | 19,870,000 | 19,870,000 | 0.06% | 396 |
| 2019 | - | - | 16,713,000 | 16,713,000 | 0.05% | 327 |

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

See schedule 13 for personal income and population data. These ratios are calculated using personal income and population for prior calendar year.

Ratios of General Bonded Debt Outstanding

Last Ten Fiscal Years

Schedule 10

General Bonded Debt Outstanding Percentage of General Estimated Less: Amounts Obligation Fiscal Available in Debt Actual Taxable Per Year Bonds Service Fund Total Value of Property Capita 2010 0.00% 2011 0.00% 2012 0.00%2013 0.00%2014 0.00% 2015 0.00%2016 0.00%2017 0.00%2018 0.00% 2019 0.00%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Direct And Overlapping Governmental Activities Debt

As of September 30, 2019

| Governmental Unit | Debt Outstanding | Estimated Percentage Applicable | (| Estimated Share of Overlapping Debt |
|---|---------------------|---------------------------------|----|-------------------------------------|
| Debt repaid with property taxes Lee County | \$ 197,943,000 | 12.6% ² | \$ | 24,924,183 |
| City direct debt | | | | 16,713,000 |
| Total direct and overlapping debt | | | \$ | 41,637,183 |

¹ Lee County Clerk of Court, Finance Division

² Determined by dividing:

[&]quot;Total Taxable Assessed Valuation" from Schedule 5 \$ 10,519,798,753 by the "Total Taxable Assessed Value" of Lee County \$ 83,546,189,701

³ See Schedule 9 herein.

⁴ State of Florida Department of Revenue

City of Bonita Springs, Florida Legal Debt Margin Information Last Ten Fiscal Years

Schedule 12

| | | | | | | Ë | Fiscal Year | ear | | | | | | | |
|--|----------------|----------------|---|----------------|---------------------|---|---------------|-------------|---|------------|---|----------------|----------------|----------------|------------------|
| | 2010 | 2011 | 2012 | 2013 | | 2014 | | 2015 | | 2016 | | 2017 | | 2018 | 2019 |
| Legal debt limit | \$ 842,215,650 | \$ 729,005,294 | \$ 842,215,650 \$ 729,005,294 \$ 701,516,818 | \$ 681,559,229 | ↔ | 701,757,551 \$ 762,764,079 \$ 833,383,223 | ↔ | 762,764,079 | ∞ | 33,383,223 | | \$ 917,860,000 | 50 | \$ 998,496,976 | \$ 1,051,979,875 |
| Total net debt applicable to limit | 25,880,000 | 24,265,000 | 22,492,116 | 20,878,000 | | 31,755,000 | | 28,904,000 | | 25,963,000 | | 22,952,000 | | 19,870,000 | 16,713,000 |
| Legal debt margin | \$ 816,335,650 | \$ 704,740,294 | \$ 816,335,650 \$ 704,740,294 \$ 679,024,702 \$ 660,681,229 \$ 670,002,551 \$ 733,860,079 \$ 807,420,223 \$ 894,908,000 \$ 978,626,976 \$ 1,035,266,875 | \$ 660,681,229 | >> | 670,002,551 | \$ | 733,860,079 | ∞ | 07,420,223 | ↔ | 894,908,000 | \$9 | 978,626,976 | \$ 1,035,266,875 |
| Total net debt applicable to the limit as a percentage of debt limit | 3.07% | 3.33% | 3.21% | 3.06% | | 4.53% | | 3.79% | | 3.12% | | 2.50% | | 1.99% | 1.59% |

Note: As outlined in the City Charter, Section 46 (t), a legal debt limit exists that caps the amount of ourstanding long-term liabilities to 10% of the assessed property value within the City.

City of Bonita Springs, Florida **Demographic And Economic Statistics**Last Ten Fiscal Years

Schedule 13

| | Popul | lation | | Lee Cou | nty ¹ | |
|--------|----------------------|---------------------|-----------------------------|------------|------------------|-------------------|
| | City of | | Total Personal | Per Capita | | |
| Fiscal | Bonita | Lee | Income | Personal | Median | Unemployment |
| Year | Springs ² | County ² | (in thousands) ³ | Income 4 | Age 4 | Rate ⁵ |
| 2010 | 43,914 | 618,754 | 19,756,196 | 31,929 | 42.7 | 13.5% |
| 2011 | 44,307 | 625,310 | 18,652,997 | 29,830 | 45.6 | 11.2% |
| 2012 | 45,129 | 638,029 | 26,219,164 | 41,094 | 45.6 | 9.1% |
| 2013 | 45,229 | 643,367 | 27,678,935 | 43,022 | 45.6 | 7.0% |
| 2014 | 45,819 | 653,485 | 27,965,891 | 42,795 | 46.0 | 5.5% |
| 2015 | 46,568 | 665,845 | 28,127,290 | 42,243 | 46.2 | 4.8% |
| 2016 | 48,388 | 680,539 | 30,340,470 | 44,583 | 46.3 | 4.7% |
| 2017 | 50,137 | 698,468 | 31,967,483 | 45,768 | 46.3 | 3.6% |
| 2018 | 51,181 | 713,903 | 35,526,669 | 49,764 | 46.4 | 2.9% |
| 2019 | 54,437 | 735,148 | 37,688,097 | 51,266 | 46.3 | 2.6% |

Data Sources:

- City of Bonita Springs statistics unattainable.
- ² The Florida Legislature Office of Economic and Demographic Research for 2010 and subsequent years.
- ³ Determined by multiplying population by per capita income.
- ⁴ The Florida Legislature Office of Economic and Demographic Research.
- Data for all years is for Lee County as City of Bonita Springs statistics were unobtainable. Lee County, Florida Legislature, Office of Economics and Demographic Research), Florida Agency for Workforce Innovation for 2010, Lee County Economic Development Office for 2011, Florida Department of Economic Opportunity for 2012 2019.

Principal Employers 1

Current Fiscal Year and Nine Fiscal Years Ago

Schedule 14

| | | 2019 | | | 2010 | |
|------------------------------------|-----------|------|--|-----------|------|--|
| Employer | Employees | Rank | Percentage of Total County Employment | Employees | Rank | Percentage of Total County Employment |
| Lee Health | 13,595 | 1 | 3.91% | 9,500 | 1 | 3.31% |
| Lee County School District | 12,936 | 2 | 3.72% | 9,270 | 2 | 3.23% |
| Lee County Local Government | 9,038 | 3 | 2.60% | 2,364 | 4 | 0.82% |
| Publix Super Markets | 4,624 | 4 | 1.33% | 3,071 | 3 | 1.07% |
| Florida Gulf Coast University | 3,430 | 5 | 0.99% | 993 | 10 | - |
| Wal-Mart Corporation | 3,067 | 6 | 0.88% | 1,967 | 5 | 0.68% |
| City of Cape Coral | 2,253 | 7 | 0.65% | 1,409 | 7 | 0.49% |
| Hope Hospice | 1,630 | 8 | 0.47% | - | | - |
| McDonald's | 1,482 | 9 | 0.43% | - | | - |
| Florida Southwestern State College | 1,441 | 10 | 0.41% | - | | - |
| Lee County Sheriff's Office | - | | - | 1,585 | 6 | 0.55% |
| Chico's Fas Inc. | - | | - | 1,388 | 8 | 0.48% |
| Target | - | | - | 1,100 | 9 | 0.38% |
| Total | 53,496 | | 15.40% | 32,647 | | 11.02% |

Source: Lee County Clerk of Court & Lee County Economic Development Office.

 $Information\ listed\ is\ for\ Lee\ County\ as\ principal\ employer\ statistics\ for\ City\ of\ Bonita\ Springs\ are\ unobtainable.$

Full-Time Equivalent City Government Employees By Function

Last Ten Fiscal Years

Schedule 15

| | | | Full- | time Equiv | valent Empl | loyees as of | Septembe | er 30 | | |
|-----------------------------------|------|------|-------|------------|-------------|--------------|----------|-------|------|------|
| | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
| Function | | | | | | | | | | |
| General Government | 18.0 | 19.0 | 21.0 | 22.5 | 24.0 | 24.0 | 25.5 | 25.5 | 25.5 | 24.5 |
| Public Safety: | | | | | | | | | | |
| Police ¹ | - | - | - | - | - | - | - | - | - | - |
| Code Enforcement | 9.0 | 9.0 | 9.0 | 9.0 | 9.0 | 9.0 | 9.0 | 9.0 | 9.0 | 8.0 |
| Building Inspection ¹ | - | - | - | - | - | - | - | - | - | - |
| Physical Environment ¹ | - | - | - | - | - | - | - | - | - | - |
| Transportation | 14.0 | 15.0 | 8.0 | 7.5 | 7.5 | 7.5 | 8.0 | 8.0 | 9.0 | 9.0 |
| Economic Environment ¹ | - | - | - | - | - | - | - | - | - | - |
| Human Services ¹ | - | - | - | - | - | - | - | - | - | - |
| Culture and Recreation | 12.0 | 12.5 | 19.0 | 18.5 | 19.5 | 19.5 | 20.0 | 20.0 | 19.0 | 19.0 |
| Total | 53.0 | 55.5 | 57.0 | 57.5 | 60.0 | 60.0 | 62.5 | 62.5 | 62.5 | 60.5 |

Source: City of Bonita Springs Annual Budget as amended.

¹ The City outsources Police, Building Inspection, Physical Environment, Economic Environment and Human Services; therefore, no Full-time Equivalents exist in these City functions.

Operating Indicators By Function¹ Last Ten Fiscal Years

| | | | | I | Fiscal Yea | r | | | | |
|-----------------------------------|------|------|------|------|------------|------|------|------|------|------|
| | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
| Function | | | | | | | | | | |
| General Government | - | - | - | - | - | - | - | - | - | - |
| Public Safety: | | | | | | | | | | |
| Police ² | - | - | - | - | - | - | - | - | - | - |
| Code Enforcement | - | - | - | - | - | - | - | - | - | - |
| Building Inspection ² | - | - | - | - | - | - | - | - | - | - |
| Physical Environment ² | - | - | - | - | - | - | - | - | - | - |
| Transportation | - | - | - | - | - | - | - | - | - | - |
| Economic Environment ² | - | - | - | - | - | - | - | - | - | - |
| Human Services ² | - | - | - | - | - | - | - | - | - | - |
| Culture and Recreation | | | | | | | | | | |
| Total | | | | | | | | | | |

¹ The City does not maintain Operating Indicators by Function; therefore, data is not available.

² The City outsources Police, Building Inspection, Physical Environment, Economic Environment and Human Services; therefore, no operating indicators exist in these City functions.

Capital Asset Statistics By Function ¹

Last Ten Fiscal Years

| | | | | | Fiscal Year | • | | | | |
|----------------------------------|------|------|------|------|-------------|------|------|------|------|------|
| | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
| Function | | | | | | | | | | |
| Public Safety: | | | | | | | | | | |
| Police ² | - | - | - | - | - | - | - | - | - | - |
| Code Enforcement | - | - | - | - | - | - | - | - | - | - |
| Building Inspection ² | - | - | - | - | - | - | - | - | - | - |
| Transportation | - | - | - | - | - | - | - | - | - | - |
| Culture and Recreation | | | | | | | | | | |
| Total | | | | | | | | | | |

¹ The City does not maintain Capital Asset Statistics by Function; therefore, data is not available.

² The City outsources Police, Building Inspection, Physical Environment, Economic Environment and Human Services; therefore, no operating indicators exist in these City functions.





<u>Depot Park</u> 10375 **P**ennsylvania Ave.

This park is located across the railroad tracks on the West side of Riverside Park. It offers the shade of giant oak trees and is a beautiful spot to walk or have a picnic. Depot Park is a dog friendly park. It also has a natural playground for children.

Other Supplementary Information

SINGLE AUDIT REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2019



366 East Olympia Avenue Bonita Springs, Florida 33950 Phone: 941.639.6600

Fax: 941.639.6115

Independent Auditor's Report on Compliance for Each Major Federal Awards Program and on Internal Control over Compliance Required by the *Uniform Guidance*

Honorable Mayor and City Council City of Bonita Springs, Florida:

Report on Compliance for Each Major Federal Awards Program

We have audited the City of Bonita Springs, Florida's (the "City") compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of City's major federal awards program for the year ended September 30, 2019. The City's major federal award program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal awards program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the requirements of Title 2 U.S. Code of Federal Regulation Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). The Uniform Guidance standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal award program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal awards program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Awards Program

In our opinion, the City, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2019.

Report on Internal Control over Compliance

Management of the City, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal awards program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal awards program and to test and report on internal control over compliance in accordance with the *Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal awards program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal awards program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal awards program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the *Uniform Guidance*. Accordingly, this report is not suitable for any other purpose.

Punta Gorda, Florida March 24, 2020

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SCHEDULE OF FINDINGS AND QUESTIONED COSTS - FEDERAL AWARD PROGRAMS

YEAR ENDED SEPTEMBER 30, 2019

Part I – Summary of Auditor's Results

Financial Statements Type of auditor's report issued: Unmodified Internal control over financial reporting: Material weakness(es) identified? Yes X No Significant deficiency(ies)? ____Yes <u>X</u> None reported Noncompliance material to financial statements noted? ____Yes <u>X</u>No **Federal Award Programs** Internal control over major programs: Material weakness(es) identified? ___Yes X No Significant deficiency(ies) identified? Yes X None reported Type of auditor's report issued on compliance for major federal programs: Unmodified Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? ___Yes X_No Identification of each major federal award program: Major Federal Programs: CFDA No. U.S. Department of Homeland Security -Disaster Grants – Public Assistance (Presidentially Declared Disasters) 97.036 Dollar threshold used to determine Type A programs: Federal programs \$ 750,000 Auditee qualified as low-risk auditee for federal purposes? X Yes No

SCHEDULE OF FINDINGS AND QUESTIONED COSTS -FEDERAL AWARD PROGRAMS (CONTINUED)

YEAR ENDED SEPTEMBER 30, 2019

Part II – Financial Statement Findings

This section identifies significant deficiencies, material weaknesses, fraud, illegal acts, violations of provisions of contracts and grant agreements, and abuse related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

There were no financial statement findings required to be reported in accordance with *Government Auditing Standards*.

Part III -Federal Award Programs - Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major federal programs, as required to be reported by 2 CFR 200.516(a).

There were no findings required to be reported by 2 CFR 200.516(a).

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS AND CORRECTIVE ACTION PLAN – FEDERAL AWARD PRGRAMS

YEAR ENDED SEPTEMBER 30, 2019

Prior Year Audit Findings:

There were no prior year audit findings.

Corrective Action Plan:

There were no audit findings in the current year independent auditor's reports that required corrective action.

CITY OF BONITA SPRINGS, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Fiscal Year Ended September 30, 2019

| FEDERAL AGENCY Pass-through entity Federal Program - Project Name | Federal CFDA Number | Contract Number / Grant Number | E | Federal xpenditures | ansfers to precipients |
|--|---------------------------|--|----|---|------------------------|
| DEPARTMENT OF HOMELAND SECURITY Passed through State of Florida, Division of Emergency Management Disaster Grants - Public Assistance (Presidentially Declared Disasters) Expenditures incurred in FY 2019 Expenditures incurred in FY 2018 Expenditures incurred in FY 2017 Total Department of Homeland Security | 97.036 | Z0505 / 4337DRFLP0000001 | \$ | 241,709 6,188,367 1,079,201 7,509,277 | \$ - - - - |
| DEPARTMENT OF HOUSING & URBAN DEVELOPMENT Passed through Lee County, Florida Community Development Block Grant (CDBG) Pueblo Bonito Community Center-Subrecipient Multi-use Pathways Total Department of Housing & Urban Development | 14.218 14.218 | 7488 / B-16-UC-12-0013 7762 / B-17-UC-12-0013 | | 125,000 231,967 356,967 | 125,000 |
| TOTAL FEDERAL AWARDS | | | \$ | 7,866,244 | \$ 125,000 |

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2019

NOTE 1 – GENERAL

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") presents the activity of all federal awards of the City of Bonita Springs, Florida (the "City") for the year ended September 30, 2019. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("*Uniform Guidance*"). Because the Schedule presents only a selected portion of the operations of the City, the schedule is not intended to and does not present the financial position, changes in net position, or cash flows of the City. The City's reporting entity is defined in Note 1 to the City's basic financial statements for the fiscal year ended September 30, 2019. All federal award programs received directly from federal agencies, as well as federal award programs passed through other government agencies, are included in the schedule.

NOTE 2 – BASIS OF ACCOUNTING

The Schedule is presented using the modified accrual basis of accounting, which is described in Note 1 to the City's basic financial statements for the fiscal year ended September 30, 2019. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

The City did not utilize the 10-percent de minimis indirect cost rate for reimbursement of grant expenditures as covered in 2 CFR 200.414 (f) Indirect Costs.

NOTE 3 – CONTINGENCIES

Grant monies received by the City are for specific purposes and are subject to review by the grantor agencies. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience, the City does not believe that such disallowances, if any, would have a material effect on the financial position of the City. As of September 30, 2019, there were no material questioned or disallowed costs as a result of grant audits in process or completed of which management was aware. Any adjustments to grant funding are recorded in the year the adjustment occurs.

NOTE 4 – SUBRECIPIENTS

Of the federal awards presented in the Schedule, the City provided \$125,000 to subrecipients.

NOTE 5 - MAJOR FEDERAL PROGRAM DETERMINATION

Major federal program determination has been completed in accordance with the Uniform Guidance.

NOTE 6 – DISASTER GRANTS – PUBLIC ASSISTANCE (PRESIDENTIALLY DECLARED DISASTERS)

After a presidentially declared disaster, Federal Emergency Management Agency ("FEMA") provides Disaster Grants – Public Assistance (Presidentially Declared Disasters) (CFDA 97.036) to reimburse eligible costs associated with repair, replacement or restoration of disaster-damaged facilities. During fiscal year 2019, FEMA approved \$7,509,277 for Hurricane Irma that occurred in September 2017. \$241,709 of the approved allowable expenditures were incurred in the fiscal year ended September 30, 2019. A total of \$7,267,568 in eligible Disaster Grant expenditures were incurred in prior periods and are presented on the Schedule for the fiscal year ended September 30, 2019.





Bonita Springs Community Pool 26890 Pine Ave.

The twenty-five yard Community Outdoor Pool is located at 26890 Pine Avenue, just off West Terry Street. The facility offers a number of classes year round. The pool has eight lap lanes and ranges from three feet nine inches to six feet deep, and is kept at a nice temperature controlled eighty-four to eighty-six degrees farenheit.

Management Letter and Response



366 East Olympia Avenue Punta Gorda, Florida 33950 Phone: 941.639.6600 Fax: 941.639.6115

MANAGEMENT LETTER

Honorable Mayor and City Council City of Bonita Springs, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Bonita Springs, Florida (the "City"), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated March 24, 2020.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 24, 2020, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City discloses this information in the notes to the financial statements.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendation to improve financial management. In connection with our audit, we did not have any such recommendations.

Special District Component Units

Section 10.554(1)(i)5.d., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statues. In connection with our audit, we determined that there are no special district component units required to report to the City.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Punta Gorda, Florida March 24, 2020

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9101 Bonita Beach Road Bonita Springs, FL 34135 Tel: (239) 949-6262 Fax: (239) 949-6239 www.cityofbonitasprings.org

> Peter Simmons Mayor

Amy Quaremba Council Member District One

Vacant Council Member District Two

Laura Carr Council Member District Three

Vacant Council Member District Four

Michael Gibson Council Member District Five

Fred Forbes, AIA
Council Member
District Six

Arleen M. Hunter City Manager (239) 949-6267

Derek P. Rooney City Attorney (239) 949-6254

> City Clerk (239) 949-6248

Public Works (239) 949-6246

Neighborhood Services (239) 949-6257

Parks & Recreation (239) 992-2556

Community Development (239) 444-6150

March 24, 2020

Mr. Jeff Brown, CPA Ashley, Brown & Company Certified Public Accountants 366 E. Olympia Ave. Punta Gorda, FL 33950

Re: Management Letter for Fiscal Year Ended September 30, 2019

Dear Mr. Brown,

This letter will confirm receipt of your management letter reviewed by us. In accordance with the Management Letter, the City of Bonita Springs did not note any current year comments for which a response was required.

Arleen M. Hunter, AICP

City Manager



366 East Olympia Avenue Punta Gorda, Florida 33950 Phone: 941.639.6600

Fax: 941.639.6115

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and City Council City of Bonita Springs, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Bonita Springs, Florida (the "City"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 24, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Internal Control over Financial Reporting, continued

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Punta Gorda, Florida March 24, 2020

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REPORT OF INDEPENDENT ACCOUNTANT ON COMPLIANCE WITH LOCAL GOVERNMENT INVESTMENT POLICIES

Honorable Mayor and City Council City of Bonita Springs, Florida

Report on Compliance

We have examined the City of Bonita Springs, Florida's (the "City's) with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Scope

Our examination was conducted in accordance with AICPA Professional Standards, AT-C Section 315, promulgated by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

Opinion

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

Punta Gorda, Florida March 24, 2020

Ashley, Brown + Co.



City of Bonita Springs 9101 Bonita Beach Road Bonita Springs, Florida 34135 239-949-6262

This document can be viewed in its entirety on our website at www.cityofbonitasprings.org