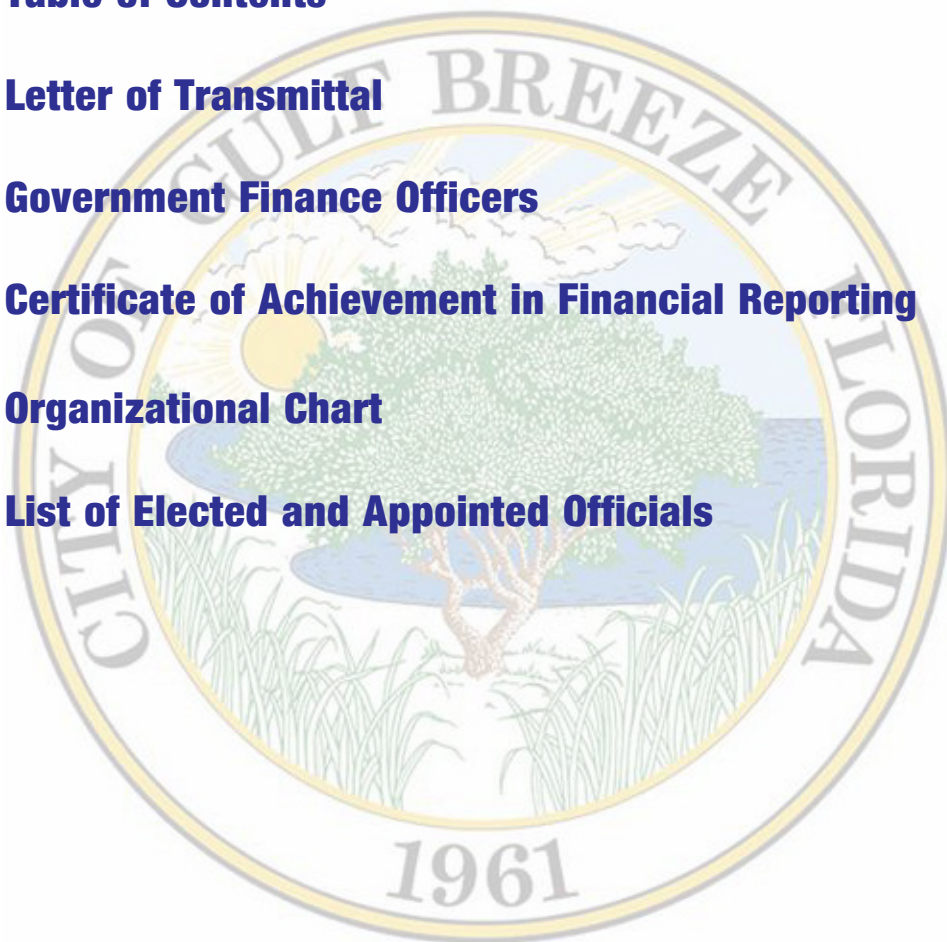


**CITY OF GULF BREEZE, FLORIDA**  
**GULF BREEZE, FLORIDA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**SEPTEMBER 30, 2019**

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**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
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# *City of Gulf Breeze*

April 16, 2020

To the Honorable Mayor, City Council Members and the Citizens of City of Gulf Breeze, Florida

Chapter 218.32, Florida Statutes, requires every local government to publish a complete set of financial statements presented in conformity with generally accepted accounting principles (“GAAP”) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This report is published to fulfill that requirement for the fiscal year ended September 30, 2019.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. The cost of internal control should not exceed anticipated benefits. Accordingly, the objective of internal control is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

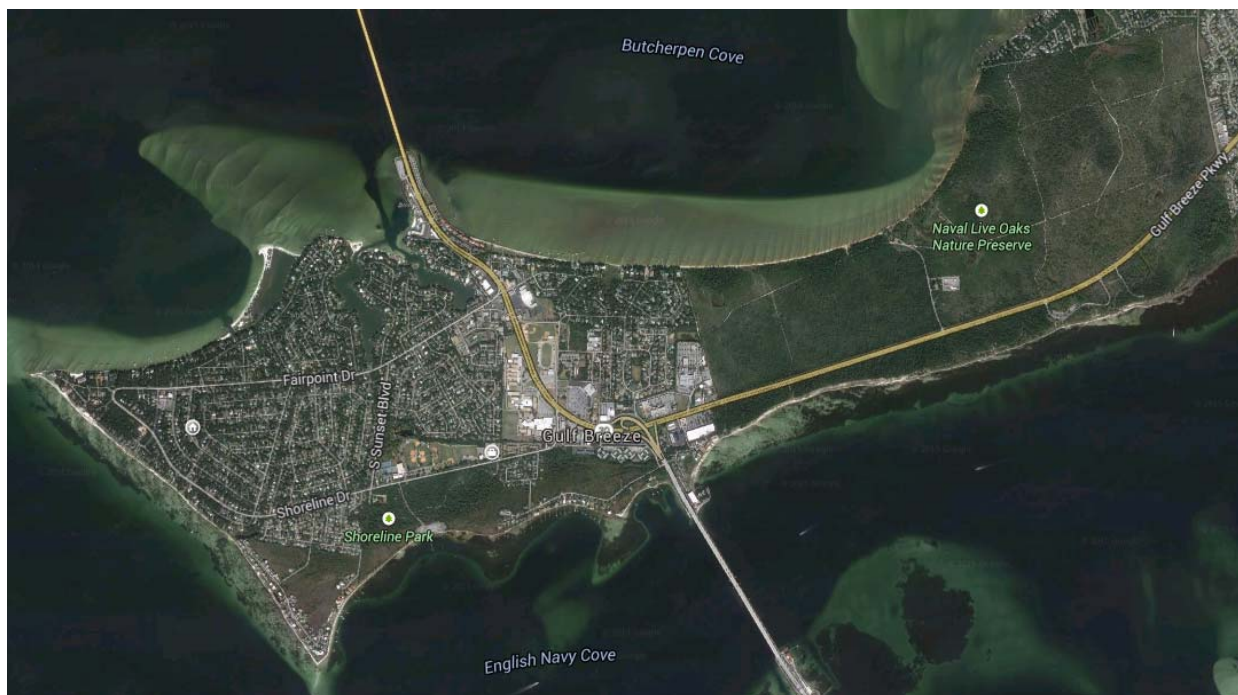
Saltmarsh, Cleaveland & Gund, PA, a firm of certified public accountants, has audited the City of Gulf Breeze’s (the City) financial statements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Gulf Breeze financial statements for the fiscal year ended September 30, 2019, are fairly presented in conformity with GAAP. The independent auditor’s report is presented in Section II - Financial Section, as the first component of the Financial Section of this report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A compliments this letter of transmittal and should be read in conjunction with the financial statements.

## **PROFILE OF THE GOVERNMENT**

The City was incorporated on August 10, 1961 and is located on the end of the Fairpoint Peninsula in Santa Rosa County. The City is 4.5 square miles and has approximately 5,849 residents. The City has 18 miles of waterfront and three protected bayous, where residents enjoy all types of waterfront activities. Gulf Breeze is separated on the north by a three-mile bridge across the Pensacola Bay from the City of Pensacola and Escambia County, and by the Bob Sikes Bridge (commonly known as the Pensacola Beach Bridge) over Santa Rosa Sound to Pensacola Beach. To the east is the Gulf Islands National Seashore, located within the City limits, and covers approximately 1,329 acres including nature trails, picnic facilities, park ranger facilities, and beach access.

The City operates under the Council/Manager form of government. The City Council is comprised of five members. Under the City charter, one Council office may be the office of the Mayor and four Council members are elected at large. Council terms run for a period of four years with terms expiring on alternating years. Mayoral and Council terms begin 30 days after the date of election. The Mayor and Council enact ordinances and resolutions relative to municipal services, levy taxes, establish appropriations, issue debt and institute other fees and regulations, which aid in the maintenance of equitable treatment and quality standards within the municipality. All legislative and administrative powers of the municipality and the determination of all matters of policy are vested in the municipal council. Each member of Council, including the Mayor, has one vote in each matter. The City Manager is the head of the administrative branch of the government. The City Manager has complete and full authority, acting on behalf of the City Council, over each and every department, department heads, and employees of the city and has full authority over all operations of the City. The City Manager ensures that management functions are carried out within the policies and procedures endorsed by Council along with ensuring personnel requirements and budget constraints are upheld by department heads charged with managing the daily operations necessary to provide services to the residents and businesses of the City.



**Google Earth image of City of Gulf Breeze**

The City employs approximately 115 employees, divided into seven departments, which provide a full range of municipal services. These services include police protection, volunteer fire protection, finance and accounting, community services, public utility services, recreation and administrative services. The City provides public services, which include police, fire, parks and recreation, streets and drainage in addition to enterprise operations consisting of water, sewer, stormwater drainage and natural gas. The City contracts with a private firm through a competitive bid process to provide solid waste and recycling collection services within City limits. Public safety is provided through twenty-four-hour police protection by the fully accredited police department along with a fully trained volunteer fire department. The police department has been the recipient of numerous awards for professionalism and innovation; and was the first department to receive accreditation in Northwest Florida. The volunteer fire department, comprised of area firefighter professionals, has earned an ISO rating of 4 based on its professionalism, procedures and adequacy of water supply. The establishment and professional operation of these departments not only contributes to the peace of mind for residents, but also contributes to lower insurance rates for residents.



The City has a stable, full-service, innovative, government recognized as a leader in financial programs. The City, as reported in the accompanying financial statements, includes all the funds of the primary government as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable. The City has a separately reported component unit, Capital Trust Agency (CTA), along with blended component units, Gulf Breeze Financial Services (GBFS) and the Community Redevelopment Agency (CRA), as determined and reported in accordance with Government Accounting Standards Board (GASB) Statement No. 14.

## **Local Economy**

The economic base of the City is approximately 75% residential with commercial areas accounting for approximately 25% of the City. Because the City consists of only 4.5 square miles, bounded by waterfront and a federal refuge, there is limited potential for expansion. Residents enjoy a quiet residential community just a few minutes from the Gulf of Mexico and the City of Pensacola. The City has two of the most popular boat ramps in the area in close proximity to the Pensacola pass located at Shoreline Park and Wayside Park. There are 105 acres of undeveloped park property along the water for a leisurely walk in the woods.

Redevelopment continues to be the most viable alternative for economic improvements. In 1988, the City established the Community Redevelopment Agency (CRA) to enable the city to utilize tax increment financing (TIF) to foster improvements and redevelopment in the City's commercial corridor. The CRA infill and redevelopment successes include Andrews Institute, a sports medicine and orthopedics center, Andrews stem cell research lab, Baptist Hospital, Sacred Heart Pediatric Clinic, Seashell Collections Shopping Center, and Henghold medical offices. Major County employers such as AppRiver and Baptist Hospital, continue to attract technology firms and medical services to the area. There is also a public library, a variety of churches, a community center that includes a small stage along with two large gymnasiums, and public elementary, middle, and high schools, each of which continues to receive high rankings.

Some of the best schools in Florida are located in Santa Rosa County. The Gulf Breeze area's five schools rank as the best of the best in the state and are competitive with their peers nationally. Gulf Breeze students consistently score well above state averages on all standardized examinations and have repeatedly earned "Five Star School Awards."

The first Mayor, Dr. C. J. Heinberg, and City Council members requested and received from Santa Rosa County, the ownership of land (more than 255 acres) that is now Shoreline Park. An outstanding range of recreational facilities is provided by the city, which includes 11 sports fields, 1 multi-purpose facility, 6 children's parks, 1 splash pad, 10 tennis courts, several picnic areas, 2 public boat launches, a dog park, a skate park, a disc golf course, competitive sand volleyball, 2 nature reserves and beaches, various nature trails, and bicycle paths. In 2013, the City acquired Tiger Point Golf Course, outside the city limits, which is open to the public. In the summer of 2019, the Florida Recreation and Park Association (FRPA) Excellence Award to recognize and honor outstanding Parks and Recreation and/or Leisure Services agencies for excellence in the areas of health, economic development, environmental sustainability, and community development was awarded to the Gulf Breeze Community Center.

### *Tiger Point Golf Course*

During fiscal year 2013, the City purchased the Tiger Point Golf Course properties consisting of two courses on 308 acres, of which 27 of 36 holes were operating. Located outside of the city limits, the Tiger Point property is immediately adjacent to the City's wastewater treatment facility. Today, the golf course irrigation system is vital to reintroducing 1.3 million gallons of treated water from the wastewater plant back into the local aquifer each day. When Tiger Point was acquired, the west course had been severely damaged by Hurricane Ivan. The recession also resulted in further decline of the clubhouse and the previous owner had defaulted. The purchase of this golf course not only helped the City with wastewater treatment, but also helped to protect home values in the area. The City has annually budgeted for restoration and management of the property, and today the property appraisal is triple its original purchase price.

In 1999, the City acquired South Santa Rosa Utility Systems (SSRUS). The City through SSRUS provides approximately 15% of water and sewer services outside of the city limits. The City's utility department had been anticipating the need to expand treatment capacity for over a decade, but without the ability to expand wastewater treatment in its current location, a site had been procured and permitted slightly less than nine miles east of its current location in 2008. The golf course is adjacent to the existing wastewater treatment plant and greatly reduced the projected costs of expansion to this alternate site. In addition, the purchase of the course allowed the City to continue spraying treated water (effluent) from the wastewater treatment plant.

The City along with SSRUS have made significant investments to rebuild and restore facilities at the golf course, which the previous owners had allowed to decline. During fiscal year 2017, the Council approved a management contract with Troon Honours Golf, LLC, to assume day-to-day operations of the golf course facilities, this agreement continues today. In 2019, over 30,000 18-hole rounds of golf were played at Tiger Point and the course again is one of the premier golf facilities in Northwest Florida.

In 2018, the City Council accepted an offer of \$1.9 million for a portion of the west course spray fields by the Santa Rosa School Board. The terms of this agreement are in the final stages and this sale should be completed in calendar year 2020. Additionally, the City sold the former driving range in 2019, which was located across the street from the golf course. The sale proceeds were used to relocate the driving range behind the club house and to pay for the replacement of the irrigation system. The irrigation system replacement began at the end of the fiscal year 2019 and will be completed in fiscal year 2020.

### **Long-term Financial Planning**

Future financial requirements of the city are directly tied to the vision and goals outlined in the City of Gulf Breeze Comprehensive Plan, Most Livable City Plan, and the Capital Improvement Plan.

The purpose of the Comprehensive Plan is to help manage the socio-economic growth, development, and redevelopment of the city. Recommended strategies to accomplish the goals of the Comprehensive Plan are organized by plan element to create five-year implementation plans.

The purpose of the Capital Improvement Plan is to provide a fiscal planning tool to identify needed capital projects, allocate funding, and schedule project start dates. The information is gathered based on submissions by the various city departments. The capital planning process not only includes the costs of capital, but also the on-going maintenance and operational costs associated with the projects. These plans are reviewed annually to determine capital funding for the upcoming fiscal year.

Gulf Breeze sponsored its first loan pool in 1985. Since that time the loan pools and the sponsorship of bond issuances have generated over \$18 million in fees. These contributions have allowed the City to make significant capital improvements as loan pool and sponsorship fees have been used to fund a variety of Gulf Breeze projects over the years.

The City's loan pool and bond sponsorship programs operated through CTA and GBFS have consistently provided significant revenues which have been utilized to help fund City needs. Historically, these revenue sources have also allowed the city to maintain a low millage rate.

In 2016, city management developed a comprehensive 10-year Capital Improvement Plan (CIP) as a new financial planning tool for the City Council. This plan is reviewed annually and is the basis for capital project budgeting each fiscal year. In 2016, the City received approximately \$5.9 million dollars for the sale of property to the State of Florida for the construction of the new Pensacola Bay Bridge. These one-time revenues have been used to fund capital projects and approximately one-half of the funds were invested.

Proceeds from the sale of property from the west course spray fields at Tiger Point to the school district in 2020, will be used to pay off interfund receivables to the General Fund related to outstanding payables with SSRUS (reference Note 14 in the notes to financial statements).

## **The Budget**

The annual budget serves as the foundation of the City's financial planning and control. Development of the annual budget is the beginning of the financial transaction process. The Council reviews the proposed budget schedule and plans workshops based on the budget calendar generally in the month of May. All departments of the City submit requests for appropriation to the City Manager, to be finalized by mid-June. The City Manager then reviews the proposed budget, and when a balanced budget is achieved, it is ready for presentation to the City Council. Beginning in July, several public workshops are held, during which time the proposed budget is presented to the Mayor and City Council. A determination regarding the City millage rate is made and all public notices regarding the proposed budget and millage rate are posted. The final budget is adopted following the requisite public hearings no later than September 30, the close of the City's fiscal year.

Budgetary control is maintained by the City Manager, Finance Director and Department Directors through a continual review process. Expenditures are made within the budgetary guidelines as established in the annual budget ordinance. While Department Heads may request transfers of appropriations within departments, they must receive approval by the City Manager and/or City Council based on established guidelines. Unbudgeted purchases may be considered provided there are sufficient funds to cover the cost. Council actions related to the budget are ratified via quarterly budget amendments. The City maintains strict budgetary compliance with Florida Statutes Title XII, Section 166.241.

## **Relevant Financial Policies**

The City has a comprehensive formal investment policy to ensure compliance with Florida Statutes, in addition to established reserves for debt service requirements, insurance reserves, and emergency/disaster recovery.

## **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

### *Deluge and Flood in 2014*

On April 29th, 2014 the City experienced a historic rainstorm when approximately 24 inches of rain fell within a 12-hour period (weather predictions called for 5 inches). In combination with the City's relatively high water table due to higher than normal rains in previous months, flooding resulted throughout the City. Some 368 residences were impacted by the resulting standing water which represents about 18% of the City's single-family residences. Calculations suggest that over 300 million gallons of water rained down on the City during the storm, resulting in saturation of the ground and standing water, requiring over four weeks of continuous pumping to drain. Along with flooded homes and businesses, the City suffered damage to parks, streets, utility infrastructure, and the Tiger Point Golf Course, resulting in immense recovery expenses. This event was declared eligible for federal assistance; therefore, the majority of the response costs qualified for partial FEMA reimbursement. The City Council committed an additional \$2 million in improvements to the areas which were most severely impacted. The majority of these improvements were completed in 2016.

After this event, the Council formed a stormwater task force to study the needs of the City's neighborhoods to avoid a reoccurrence of such a flooding. The task force initiated three feasibility studies for projects in the area. In the 2019 budget, the East District Stormwater project was selected as the priority. The residents of the area overwhelmingly supported the scope and design. In all, the East District project will provide stormwater drainage to mitigate the effects from a 500-year flood event for the 120-acre basin.



#### *Completion of Deadman's Island Breakwater Project in 2015*

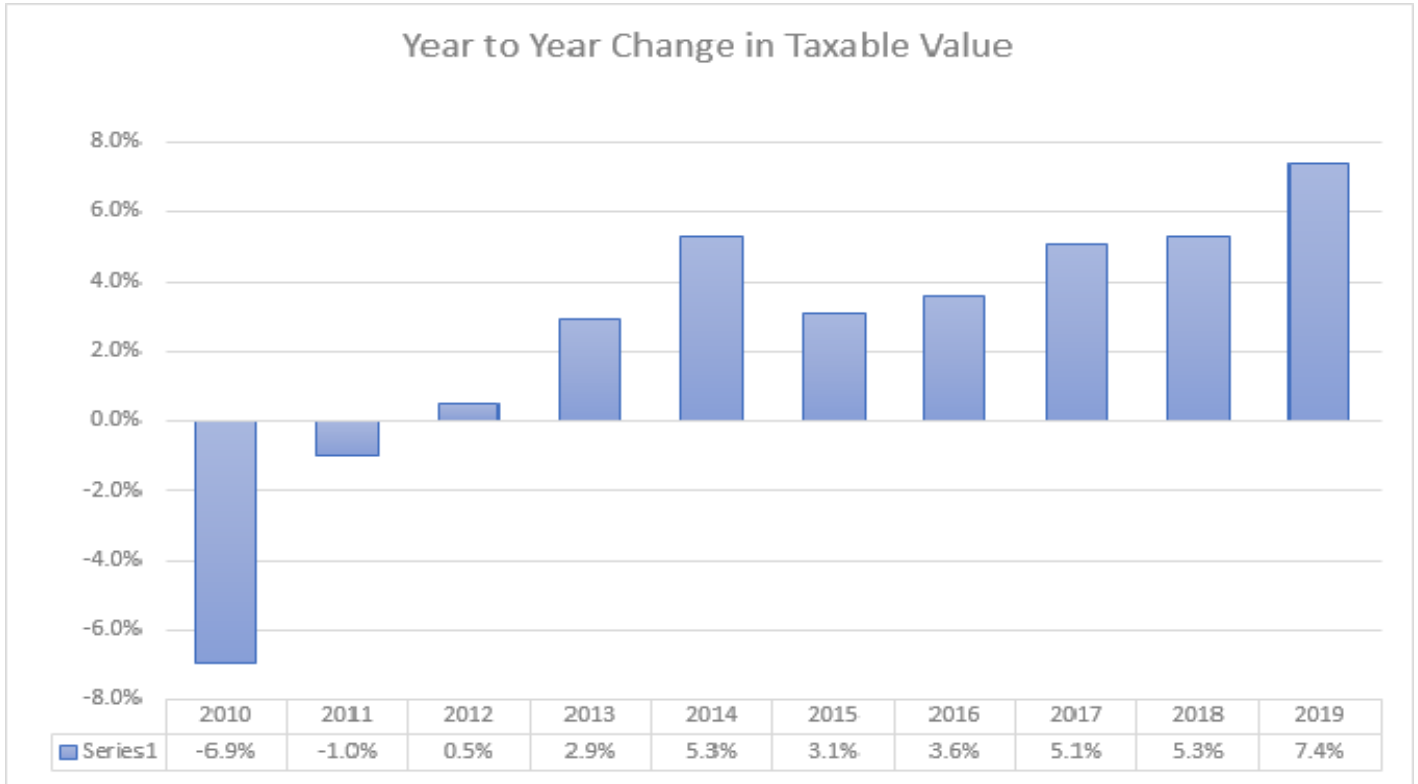
In 2006, as a result of archeological findings, the City was informed that the uninhabited sandy peninsula on the northern side of the City, known as Deadman's Island, was considered 'of historic importance' and the City was statutorily required to protect the area from damage. The island name refers to anchoring posts (the 'deadman') used to tie down ship masts so that each side could be scraped free of barnacles and repaired. During the late 1800's, when Pensacola served as a major immigration port, a quarantine facility was established in present day Gulf Breeze. Archeological evidence indicates that some of those who did not survive the quarantine were buried on Deadman's Island.

After the rebuilding of the bridge between Pensacola and Gulf Breeze in 1962, evidence of erosion of the shoreline and contour of Deadman's Island had become clear. In 2009, the City hired Ecological Consulting Services to design, permit, obtain grant funding, and manage a project related to the protection and restoration of the peninsula's contour. Eventually, the State approved a plan of breakwaters that were suitable for the development of oyster beds. The local office of the Army Corps of Engineers has been an important partner and contributor to the completion of this project, providing the City with a grant to fund the \$465,000 cost of the breakwater structures and their installation, as well as ongoing funding for environmental monitoring. Construction of the breakwater structures was completed in 2015. The city contracts with an outside ecological consultant to comply with on-going Environmental Protection Agency (EPA) required monitoring for this protected area.

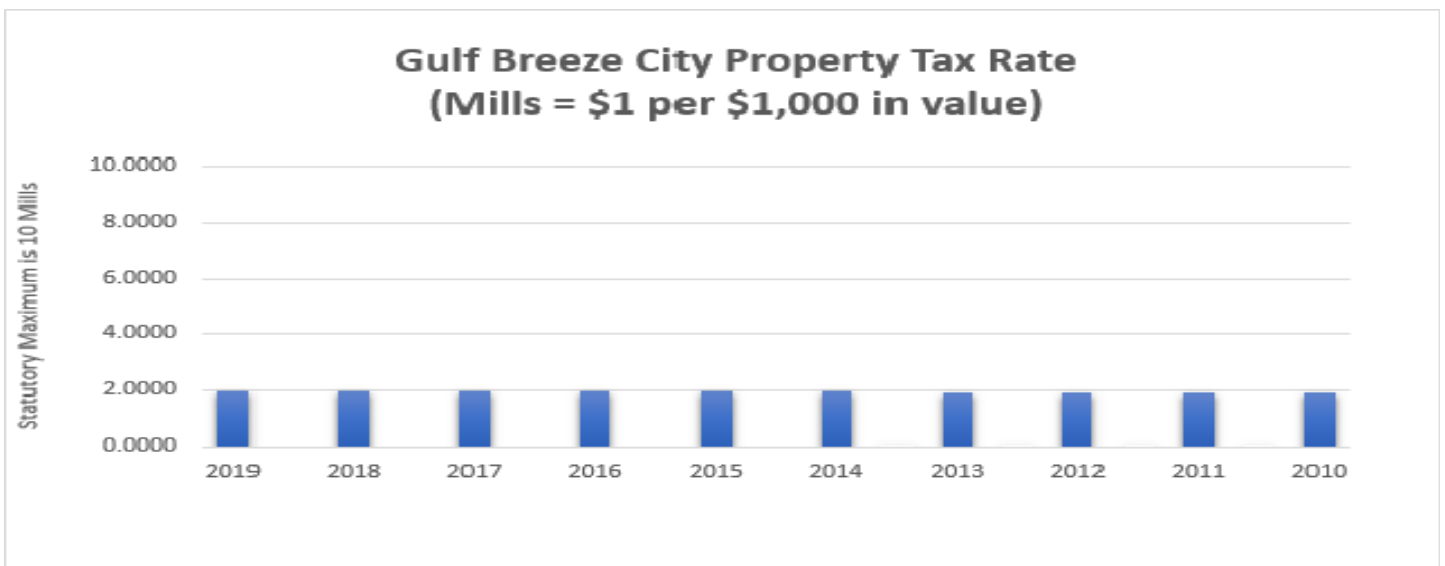
#### *Financings 2017*

In October 2016, after a competitive request for proposal process, the City refinanced approximately \$2.65 million in SSRUS Revenue Bonds with U.S. Bancorp Governmental at an interest rate of 1.339%. The debt refinanced was the SSRUS Revenue Bond Series 2004, issued in November 2004, with varying interest rates from 2.5% to 5.5%. The SSRUS Revenue Bond Series 2004, was issued to refund all of the City's Series 1994 South Santa Rosa Utility System Revenue Bonds used for the water system infrastructure.

*Property Values*



There was a 7.4% increase in assessed value for operation of properties within the City in 2019. The following consecutive increases of 5.3%, 5.1%, 3.6%, 3.1%, 5.3%, 2.9% and less than 1% in 2018, 2017, 2016, 2015, 2014, 2013 and 2012 respectively, following consecutive decreases of 1%, and 6.97% in 2011 and 2010 respectively. (Reference Table VII in the Statistical Section).



The millage rate for the City has remained virtually un-changed over the years, as keeping taxes low has been a priority for the City Council. (Reference Table VIII in the Statistical Section).

## Major Initiatives

The City, by the direction of the City Council, is committed to capital improvement projects that will continue to distinguish Gulf Breeze as a model community.

In June 2008, the City initiated the “Vision 2020” project through a series of public discussions about the future of the City. Participation at workshops illustrated a tight-knit community focused on preserving its natural beauty and quality of life through the decades. Residents mentioned that safety, recreation, and walkability were the reasons why they chose Gulf Breeze as their home. During the workshops, the community developed the following Vision Statement:

*“Develop a master plan to be recognized as the most livable city in America by 2020”*

As a result, a 2013 Master Plan was created to help the City achieve this vision. This masterplan includes demographic projections, transportation needs, land use, and other major initiatives to achieve this goal. The 2016, 10-year Capital Improvement Plan is also structured around the “Vision 2020” model.

### **On-going major capital initiatives:**

- The City implemented a fifteen-year repaving program in 2012 for more than 35 miles of streets within the City of Gulf Breeze. The City uses the Local Option Sales Taxes (LOST) received related to the fuel tax under Chapter 336.025, Florida Statutes, to fund these projects.
- As a result of Federal and State mandates, the City began stormwater improvements in 2006. Funding through grants and service fees continue for stormwater related projects. Additionally, as a result of the April 2014 flood event, a citizen stormwater taskforce was created to analyze and recommend enhancements to the City’s stormwater infrastructure. While the major projects have been completed, the City continues to examine opportunities for further cost-effective improvements.
- The City Stormwater Task Force studied the needs of the City’s neighborhoods to avoid a reoccurrence of events from 2014. The task force initiated three feasibility studies for projects in the area. In the 2019 budget, the East District Stormwater project was selected as the priority. The residents of the area overwhelmingly supported the scope and design. In all, the East District project will provide stormwater drainage to mitigate the effects from a 500-year flood event for the 120-acre basin.
- The City designated a project manager to obtain grant funding and oversee the restoration of erosion to the Deadman’s Island Conservation Area. Permitting and initial placement of structures for establishment of an oyster bed breakwater, as well as the submerged land lease, have been completed. Additional placement of supplementary embankment sand began in 2017. Ongoing monitoring of the oyster beds, erosion or accretion of the conservation area continue.
- SSRUS received permits to build a new elevated storage tank exclusively for storage and distribution of “re-use water” (suitable for irrigation but not for drinking) from the wastewater treatment plant, completed in 2017.
- The wastewater treatment plant, which serves both city residents and customers in the unincorporated parts of the City within Santa Rosa County, utilized one-time technology fees to automate processes and to provide remote monitoring utilizing Supervisory Control and Data Acquisition (SCADA) system technology.

- The City has developed a Master Plan for parks to provide a guide for capital projects for the next 5 years, and a 25-year Master Plan for the city as a whole.
- In the summer of 2019, the City became a member of the Florida Paddling Trails Blueway Community Program. The program was established by the non-profit organization, Florida Paddling Trails Association (FPTA), to help develop locations of interest to both in-state paddlers and out-of-state tourists.
- The City began a process of studying the costs associated with moving power and communications wiring underground along the Highway 98 corridor.
- The City designed the first traffic circle within the city limits with construction beginning in 2019. The construction will complete in 2020 and is designed to help the flow of traffic in the Community Redevelopment Area (CRA). This project also includes substantial traffic calming measures and streetscaping.

### Awards and Acknowledgments

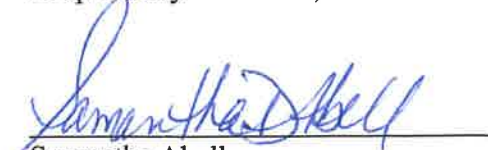
The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report for the fiscal year ended September 30, 2018. That was the 17<sup>th</sup> consecutive year that the government had achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. This Certificate of Achievement is valid for one year. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program requirements, and we are submitting this year's report to the GFOA to determine its eligibility for a certificate for the 18<sup>th</sup> consecutive year.

We would like to express our appreciation to the Mayor and the City Council for their direction and support in conducting the financial operations of the City in a responsible and progressive manner and maintaining the financial integrity of the City. The preparation of this comprehensive annual financial report could not have been accomplished without the dedicated services of the entire staff of the Finance Department, City Clerks, and the City's Department Directors.

Other City departments, while not extensively involved in the year-end audit activities, contribute significantly, ensuring the accuracy and integrity of accounting information throughout the year. Their diligence was essential in assisting the Finance Department in providing the citizens of Gulf Breeze with an outstanding, comprehensive report.

We would also like to acknowledge the accounting firm of Saltmarsh, Cleaveland & Gund for their continued professional assistance. Their suggestions and attention to detail continue to greatly enhance the quality of this report.

Respectfully submitted,

  
 Samantha Abell  
 City Manager

  
 Jeanne Griffin  
 Finance Director

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Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Gulf Breeze  
Florida**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**September 30, 2018**

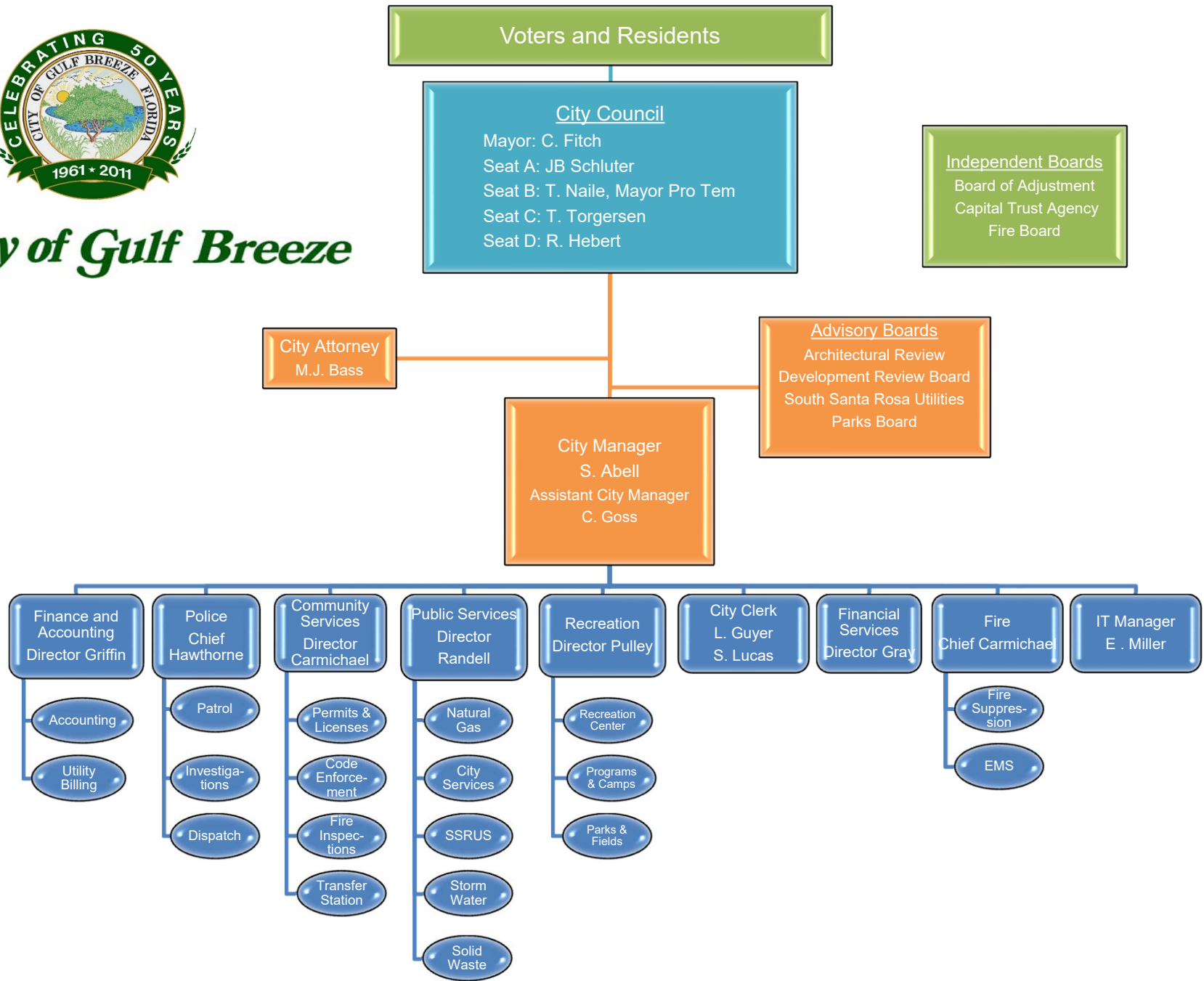
*Christopher P. Morill*

Executive Director/CEO

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# City of Gulf Breeze



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# *City of Gulf Breeze*

As of September 30, 2019

## **Elected Officials – City Council**

Mayor: Cherry Fitch

Seat A: JB Schluter

Seat B: Tom Naile\*

Seat C: Todd Torgersen

Seat D: Randy Hebert

\*Mayor Pro Tem

## **Appointed Officials**

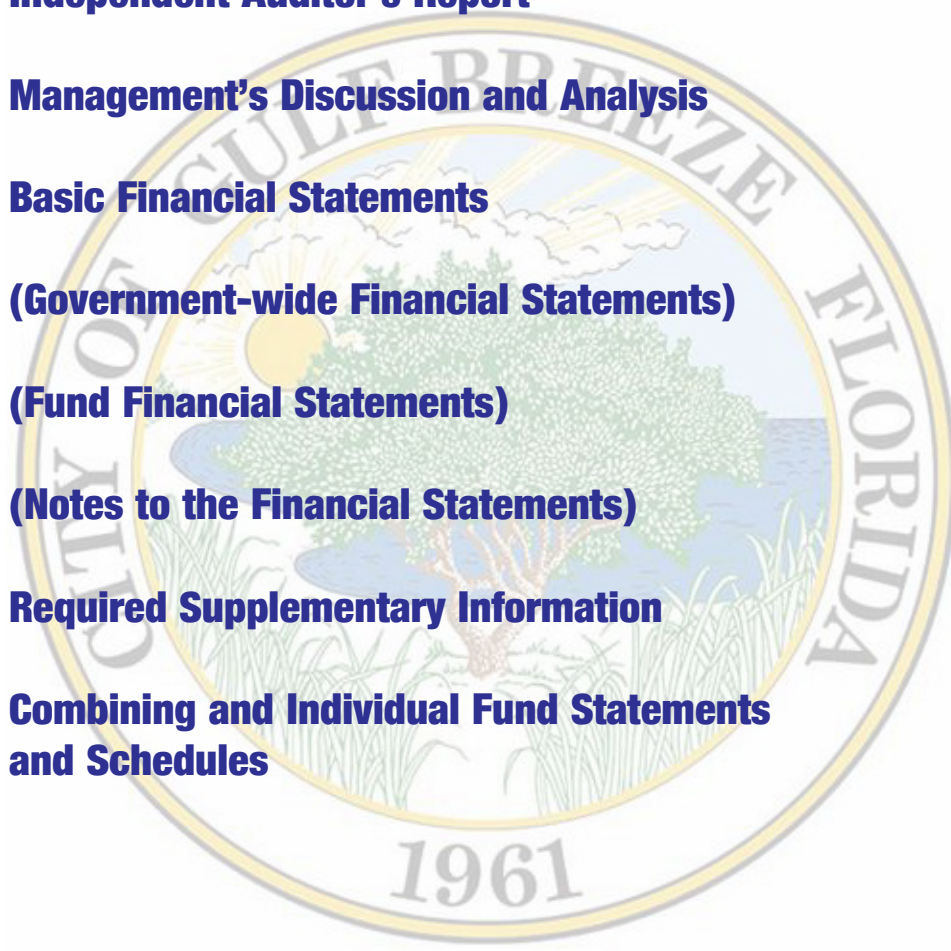
City Manager: Samantha Abell

City Attorney: Mary Jane Bass

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## **II. Financial Section**

- ❖ **Independent Auditor's Report**
- ❖ **Management's Discussion and Analysis**
- ❖ **Basic Financial Statements**
- ❖ **(Government-wide Financial Statements)**
- ❖ **(Fund Financial Statements)**
- ❖ **(Notes to the Financial Statements)**
- ❖ **Required Supplementary Information**
- ❖ **Combining and Individual Fund Statements and Schedules**



## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor, City Council Members  
and the Citizens of City of Gulf Breeze, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, the aggregate remaining fund information, and the respective budgetary comparison for the General Fund and the Urban Core Redevelopment Fund of the City of Gulf Breeze, Florida (the City) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Capital Trust Agency Community Development Entity, LLC, a majority owned subsidiary of Capital Trust Agency, as of and for the year ended September 30, 2019, which statements reflected total assets of \$1,355,701 as of September 30, 2019, and total revenues of \$57,174 for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Capital Trust Agency Community Development Entity, LLC, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.



Honorable Mayor, City Council Members  
and the Citizens of City of Gulf Breeze, Florida

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Gulf Breeze, Florida as of September 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and Urban Core Redevelopment Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Proportionate Share of Net Pension Liability - Florida Retirement System, the Schedule of Proportionate Share of Net Pension Liability - Health Insurance Subsidy Program, the Schedule of Changes in Employer Net Pension Liability and Related Ratio - Florida Municipal Pension Trust Fund, the Schedule of Contributions - Florida Retirement System, the Schedule of Contributions - Health Insurance Subsidy Program, the Schedule of Contributions - Florida Municipal Pension Trust Fund, Notes to the Schedule of Contributions - Florida Municipal Pension Trust Fund, and the Schedule of Changes in Total OPEB Liability and Related Ratios be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Honorable Mayor, City Council Members  
and the Citizens of City of Gulf Breeze, Florida

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Gulf Breeze, Florida's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated April 16, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Pensacola, Florida  
April 16, 2020

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**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019**

As management of the City of Gulf Breeze, Florida (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found beginning on page viii of this report.

**FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of the City of Gulf Breeze exceeded its liabilities and deferred inflows by \$54,485,733 (net position). Of this amount \$28,664,484 (unrestricted net position) may be used to meet the City's ongoing obligations to its citizens and creditors.
- The governmental total unrestricted net position decreased by \$523,359 or approximately 4.9% and the business-type total unrestricted net position increased by \$3,337,242 or approximately 21.9%.
- The City's total net position increased by \$3,889,897 or approximately 7.7% above the prior fiscal year.
- The governmental funds of the City reported combined ending fund balances of \$13,248,215, a decrease of \$215,802 or 1.6%, as total revenues of \$8,842,126 plus total other financing sources of \$985,978, were less than the total expenditures of \$10,043,906.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$9,609,925 or approximately 107.7% of the total General Fund expenditures for the year ended September 30, 2019.
- The City's total assets and deferred outflows increased by \$2,539,073 or 3.2% over the prior year.
- The City increased the total net investment in capital assets by \$894,221 or 4.1%.
- The City's total liabilities and deferred inflows increased \$1,350,824 or 4.5% over the prior year.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

*Government-wide Financial Statements* - The City's government-wide financial statements are designed to provide its readers with a broad overview, similar to a private sector business.

The statement of net position provides information on the entire City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in the net position may serve as a useful indicator of whether the City's financial position is improving or deteriorating.

The statement of activities provides information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public works, police, fire, parks and recreation and community services. The business-type activities of the City include water and sewer, natural gas, storm water and solid waste.

The government-wide financial statements include not only the City itself (the primary government), but also blended component units, Gulf Breeze Financial Services (GBFS), and the Community Redevelopment Agency (CRA). Blended component units, although legally separate entities, are, in substance, part of the primary government's operations. The government-wide financial statements are found on pages 25-26 of this report.

*Fund Financial Statements* – A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

## **FUNDS**

*Governmental Funds* - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains five individual governmental funds (General Fund, Urban Core Redevelopment Fund, Traffic Citation Special Revenue Fund, Tourism Development Special Revenue Fund, and Police Special Revenue Fund). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Urban Core Redevelopment Fund (UCR), which are considered major funds. Data from the other three governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of the combining statements elsewhere in this report.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

The City adopts an annual appropriated budget for its General Fund and Urban Core Redevelopment Fund. A budgetary comparison statement is provided for the General Fund and Urban Core Redevelopment Fund to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 27-32 of this report.

*Proprietary Funds* - All proprietary funds of the City are maintained as enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its utilities operations (water operations and distribution; sewer collection and treatment; natural gas operations and distribution; stormwater services; and, solid waste control), and to account for the activities of GBFS, a blended component unit of the City.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the City Water & Sewer Fund, Natural Gas Fund, South Santa Rosa Utility Services (SSRUS) Water & Sewer Fund, GBFS Fund, Solid Waste Control Fund, Stormwater Management Fund and Innerarity Point Utilities Fund. The City's Water & Sewer Fund, Natural Gas Fund, SSRUS Water & Sewer Fund, Stormwater Management Fund and GBFS Fund are considered to be major funds of the City. Data from the other two proprietary funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major funds is provided in the form of the combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 34-39 of this report.

*Fiduciary Funds* - Fiduciary funds are used to account for resources held for the benefit of parties outside the City. The City's fiduciary funds include the Police Officers' Retirement Fund and the D.A.R.E. Escrow Agency Fund. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 40-41 of this report.

**NOTES TO FINANCIAL STATEMENTS**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 43-102 of this report.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

**OTHER INFORMATION**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning budgetary comparisons and the City's progress in funding its obligation to provide pension benefits to its employees. Required supplemental information can be found on pages 103-110 of this report.

The combining statements referred to earlier in connection with non-major governmental and proprietary funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 111-119 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve, over time, as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$54,485,733 at the close of the most recent fiscal year, as reported in Table 1, below.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

**TABLE 1  
CITY OF GULF BREEZE, FLORIDA  
NET POSITION  
AS OF SEPTEMBER 30, 2019 AND 2018**

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 14,442,588	\$ 14,514,650	\$ 21,640,851	\$ 17,978,033	\$ 36,083,439	\$ 32,492,683
Capital assets	14,395,135	14,781,030	30,724,545	31,033,706	45,119,680	45,814,736
Total assets	<u>28,837,723</u>	<u>29,295,680</u>	<u>52,365,396</u>	<u>49,011,739</u>	<u>81,203,119</u>	<u>78,307,419</u>
Deferred outflows	<u>1,448,042</u>	<u>1,596,715</u>	<u>200,108</u>	<u>408,062</u>	<u>1,648,150</u>	<u>2,004,777</u>
Total assets and deferred outflows	<u>\$ 30,285,765</u>	<u>\$ 30,892,395</u>	<u>\$ 52,565,504</u>	<u>\$ 49,419,801</u>	<u>\$ 82,851,269</u>	<u>\$ 80,312,196</u>
Non-current liabilities	\$ 7,445,602	\$ 7,658,533	\$ 14,151,816	\$ 15,870,726	\$ 21,597,418	\$ 23,529,259
Current liabilities	1,080,293	1,280,199	4,382,648	3,796,201	5,462,941	5,076,400
Total liabilities	<u>8,525,895</u>	<u>8,938,732</u>	<u>18,534,464</u>	<u>19,666,927</u>	<u>27,060,359</u>	<u>28,605,659</u>
Deferred inflows	<u>1,265,033</u>	<u>1,030,138</u>	<u>40,144</u>	<u>80,563</u>	<u>1,305,177</u>	<u>1,110,701</u>
Total liabilities and deferred inflows	<u>9,790,928</u>	<u>9,968,870</u>	<u>18,574,608</u>	<u>19,747,490</u>	<u>28,365,536</u>	<u>29,716,360</u>
Net position:						
Net investment in capital assets	7,475,882	7,640,557	15,396,467	14,337,571	22,872,349	21,978,128
Restricted	2,917,856	2,658,510	31,044	108,597	2,948,900	2,767,107
Unrestricted	10,101,099	10,624,458	18,563,385	15,226,143	28,664,484	25,850,601
Total net position	<u>20,494,837</u>	<u>20,923,525</u>	<u>33,990,896</u>	<u>29,672,311</u>	<u>54,485,733</u>	<u>50,595,836</u>
Total liabilities and net position	<u>\$ 30,285,765</u>	<u>\$ 30,892,395</u>	<u>\$ 52,565,504</u>	<u>\$ 49,419,801</u>	<u>\$ 82,851,269</u>	<u>\$ 80,312,196</u>

The City's net investment in capital assets (e.g. land, buildings, machinery and equipment), less any outstanding debt used to acquire those assets, totaled \$22,872,349 (42% of total net position) at September 30, 2019. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. This fiscal year as with the prior fiscal year, all debt proceeds related to the purchase of capital assets have been expended.

An additional portion of the City's net position of \$2,948,900 or 5.4% of total net position, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$28,664,184 (52.6% of total net position) may be used to meet the government's ongoing obligations to citizens and creditors.



**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

At the end of the current fiscal year, the City is able to report positive balances in all categories of net position, both in the separate governmental and business-type activities.

**Governmental Activities** - Governmental activities before transfers decreased the City's net position by \$1,426,283. The key elements of this change are reported in Table 2A, below.

**TABLE 2A  
CITY OF GULF BREEZE, FLORIDA  
COMPONENT CHANGE FROM PRIOR YEAR IN NET POSITION - GOVERNMENTAL  
FOR THE YEARS ENDED SEPTEMBER 30, 2019 AND 2018**

	Governmental Activities		Year over year change	
	2019	2018	\$ Amount	Pct of 2018
<b>Revenues:</b>				
<b>Program revenues:</b>				
Charges for services	\$ 1,391,172	\$ 1,420,538	\$ (29,366)	-2.1%
Operating grants and contributions	402,586	266,785	135,801	50.9%
Contributions from component unit	1,500,000	620,000	880,000	141.9%
Capital grants and contributions	-	314,312	(314,312)	100.0%
<b>General revenues:</b>				
Property taxes	2,255,487	2,157,048	98,439	4.6%
Other taxes	2,032,232	1,838,344	193,888	10.5%
Intergovernmental revenues	939,971	924,404	15,567	1.7%
Gain on sale of capital assets	5,883	103,468	(97,585)	-94.3%
Miscellaneous	148,044	142,524	5,520	3.9%
Investment earnings	172,634	44,410	128,224	288.7%
<b>Total revenues</b>	<b>8,848,009</b>	<b>7,831,833</b>	<b>1,016,176</b>	<b>13.0%</b>
<b>Expenses:</b>				
<b>Governmental activities:</b>				
General government	2,277,727	2,861,010	(583,283)	-20.4%
Public safety	3,614,370	3,256,172	358,198	11.0%
Transportation	1,143,987	977,564	166,423	17.0%
Economic environment	336,300	293,423	42,877	14.6%
Culture and recreation	2,567,123	2,403,308	163,815	6.8%
Debt service interest	334,785	342,652	(7,867)	-2.3%
<b>Total expenses</b>	<b>10,274,292</b>	<b>10,134,129</b>	<b>140,163</b>	<b>1.4%</b>
Change in net position before transfers	(1,426,283)	(2,302,296)	876,013	-38.0%
Transfers	997,595	872,527	125,068	14.3%
<b>Change in net position</b>	<b>\$ (428,688)</b>	<b>\$ (1,429,769)</b>	<b>\$ 1,001,081</b>	<b>70.0%</b>

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

For comparative purposes, total revenues for government activities increased \$1,016,176 or 13% above the prior fiscal year. The largest portion of this increase is related to contributions from component unit, which increased by \$880,000 over the prior year or approximately 141.9%. This additional revenue is related to increased funding provided by the Capital Trust Agency, Inc. (CTA). The CTA is reported as a discretely presented component unit of the City and issues separate financial statements. The funding received for the fiscal year ending September 30, 2019, increased from \$620,000 in the prior fiscal year to \$1,500,000. The CTA provided \$1,000,000 towards overall City operations to help maintain the low millage rate within the City limits, the balance of \$500,000 was provided for the development of the Fairpoint to Shoreline Multi-Use Pathway with Wetlands Boardwalk Trail, otherwise known as the “LOOP” project. This project is still in the design phase and approximately \$456,700 of the funds received have been committed at the end of the fiscal year for this project.

Property taxes increased by \$98,439 or 4.6%, with the total City tax levy increasing by 5.3% and with a 99.7% collection rate for the fiscal year. Intergovernmental revenues increased by \$15,567 or only 1.7%, primarily from County gasoline taxes. Other taxes increased by \$193,888 or 10.5%, with the majority of the increased revenues related to electricity related franchise fees from Gulf Power. Operating grants increased by \$135,801 or 50.9% primarily related to increased funding from the Santa Rosa School District for School Resource Officers in the local schools. Capital grants decreased by \$314,312 or 100%. In the prior year, the City received a land donation valued at \$225,000, along with funding from the Gulf Breeze Sports Association (GBSA) towards the new multipurpose building and batting cages at the Recreation Complex.

In 2016, the City received one-time revenues related sale of property to the Florida Department of Transportation (FDOT). This was one-time extraordinary revenue of approximately \$5.8 million dollars for the sale of property to the State of Florida related to the construction of the Pensacola Bay Bridge. This FDOT project began construction in 2017 and is slated to be completed by 2021. Information related to the construction of this bridge can be found on <https://nwflroads.com/projects/409334-1>.



Artist’s rendering of the new Pensacola Bay Bridge, courtesy of FDOT

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

The City invested \$3.5 million in long-term investments from the FDOT proceeds in 2016. The purpose of these investments is to fund future capital projects as presented to the Council in the "Most Livable City Plan". At the end of the September 30, 2019 fiscal year, the City had approximately \$2.1 million remaining from the original investment. In addition, approximately \$1.1 million in cash from these investments is remaining to fund the East Basin Storm Water project in the new fiscal year. The City's long-term investments earned approximately \$145,740 in interest income for the September 30, 2019 fiscal year of the total \$172,634 in earnings. The overall investment earnings increased \$128,224 or 288.7% over the prior fiscal year.

The City experienced slight decreases in charges for services, \$29,366 or 2.1%, which can be attributed to sales taxes due from facility rentals through the Recreation Center over a three-year period. This drop in revenues is directly tied to the completion of an audit from the State of Florida related to the City's sales tax liability. This audit began in May 2018 and concluded in May 2019. The final item change for the fiscal year is a decrease of \$97,585 or 94.3% related to a drop in revenues related to gain on sale of capital assets. The City sold \$103,468 in equipment and vehicles on the auction web-site Gov-Deals in the prior year and only sold \$5,883 in retired equipment for the fiscal year ending September 30, 2019, thus resulting in a loss of revenues below the prior fiscal year.

The corresponding total expenses increased \$140,163 or approximately 1.4% over the prior year.

The largest spending portion of the governmental activity increase is approximately \$358,198 or 11% related to public safety. This increase is salaries and benefits in the police department. These increases result from State and local requests for additional police presence in our schools after the Marjory Stoneman Douglas shooting in Parkland, Florida in February 2018. The resulting increase of approximately \$147,500 is related to increased school resource officer presence. In addition, the City's police department provided mutual aid to Mexico Beach and Panama City for an approximate total of \$38,000 in overtime after Hurricane Michael hit the area in October 2018. The balance of the increase can be attributed to a 3.2% increase in retirement pension costs for sworn officers. This annual increase is necessary for funding the future pension liability costs.

The largest governmental activity decrease in spending is \$583,283 or 20.4% related to general government services. In lieu of covering shared costs via operating transfer as in prior years, the City management began to directly allocate shared costs associated with payroll and other shared overhead costs to the Enterprise Funds for the fiscal year ending September 30, 2019. The City developed a cost-allocation plan based primarily on the number of customers served. The same management, administrative, and financial staff serve both the primary government and the City's enterprises. This change makes it easier to track the "true" cost of providing services to customers both inside and outside of the City limits for the business-type activities and provides a true picture related to costs associated with providing governmental services to taxpayers.

Transportation expenses increased \$166,423 or approximately 17%. This increase is related to attending to the deferred maintenance of street paving projects. Economic environment expenses increased \$42,877 or 14.6%, primarily related to projects within the tax increment financing district (TIF). Culture and recreation expenses increased \$163,815 or 6.8%, this increase can be attributed to increases to summer programs within the City and the related staffing needs. The governmental expenses related to debt service interest decreased \$7,867 or 2.3% related to the outstanding 2007 revenue improvement bond.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

*Business-Type Activities* - Business-type activities increased the City's net position by \$5,316,180 before transfers, as indicated on Table 2B, below.

**TABLE 2B  
CITY OF GULF BREEZE, FLORIDA  
COMPONENT CHANGE FROM PRIOR YEAR IN NET POSITION - BUSINESS-TYPE  
FOR THE YEARS ENDED SEPTEMBER 30, 2019 AND 2018**

	Business-type Activities		Year over year change	
	2019	2018	\$ Amount	Pct of 2018
<b>Revenues:</b>				
<b>Program revenues:</b>				
Charges for services -				
Water and sewer	\$ 2,711,322	\$ 2,578,344	\$ 132,978	5.2%
Natural gas	3,048,149	3,030,245	17,904	0.6%
South Santa Rosa Utility	6,165,315	6,235,896	(70,581)	-1.1%
Tiger Point Golf Course	1,435,469	1,397,998	37,471	2.7%
Solid waste control	841,055	761,776	79,279	10.4%
Stormwater management	440,406	238,246	202,160	84.9%
Gulf Breeze Financial Services	51,583	169,367	(117,784)	-69.5%
Innerarity Point	58,508	24,666	33,842	137.2%
Total charges for services	<u>14,751,807</u>	<u>14,436,538</u>	<u>315,269</u>	<u>2.2%</u>
Capital grants and contributions	2,325,462	2,136,120	189,342	8.9%
<b>General revenues:</b>				
Other revenues	722,128	688,033	34,095	5.0%
Gain from sale of capital assets	1,479,082	-	1,479,082	100.0%
Investment earnings	659,090	171,796	487,294	283.6%
<b>Total revenues</b>	<u>19,937,569</u>	<u>17,432,487</u>	<u>2,505,082</u>	<u>14.4%</u>
<b>Expenses:</b>				
<b>Business-type activities:</b>				
Water and sewer	2,295,977	2,238,392	57,585	2.6%
Natural gas	2,444,999	2,472,995	(27,996)	-1.1%
SSRUS utilities	6,221,091	6,172,339	48,752	0.8%
Tiger Point Golf Course	2,190,510	2,123,844	66,666	3.1%
Solid waste control	693,248	648,776	44,472	6.9%
Stormwater management	511,330	527,044	(15,714)	-3.0%
Gulf Breeze Financial Services	247,735	1,218,479	(970,744)	-79.7%
Innerarity Point	16,499	13,716	2,783	20.3%
<b>Total expenses</b>	<u>14,621,389</u>	<u>15,415,585</u>	<u>(794,196)</u>	<u>-5.2%</u>
Change in net position before transfers	5,316,180	2,016,902	3,299,278	163.6%
Transfers	(997,595)	(872,527)	125,068	14.3%
<b>Change in net position</b>	<u>\$ 4,318,585</u>	<u>\$ 1,144,375</u>	<u>\$ 3,174,210</u>	<u>277.4%</u>

**CITY OF GULF BREEZE, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2019**  
**(Continued)**

In the fiscal year ending September 30, 2019, revenues related to charges for services for the business-type activities increased by approximately \$315,269 or 2.2% over the prior fiscal year. The largest part of this increase is revenues generated by the Stormwater Management Fund which increased by \$202,160 or 84.9% over the prior fiscal year. This increase includes an adjustment of the stormwater rate from \$5.07 to \$9.38 per Equivalent Residential Unit (ERU) to help pay for outstanding debt and to decrease the reliance on the General Fund to supplement these programs.

The water and sewer charges inside the City limits increased \$132,978 above the prior year or approximately 5.2%. This modest increase is related to having a stable base of customers. The natural gas operations increase of \$17,904 or 0.6% is minimal. South Santa Rosa Utility Services experienced a decrease in charges for services of \$70,581 or 1.1% below the prior fiscal year. This reduction is tied to the direct costing of shared expenses related to the wastewater treatment plant (WWTP) to City Water and Sewer Fund. In prior years, the City Water Services transferred funds to SSRUS, which was shown as charges for services revenue by SSRUS. These costs are now directly allocated to the appropriate fund and expenditure line item. The Tiger Point Golf Course revenues increased by \$37,471 or 2.7% all associated with increased golf-play. The Solid Waste Fund charges increased \$79,279 or 10.4%. After the City's prior solid waste contractor provided notice the agreement would not continue, the City awarded a new contract to Republic Services, which resulted in rate increases. Charges for services by GBFS, decreased by \$117,784 or 69.5% below the prior year. This is tied to no longer receiving loan program fees from the 1985 loan program, as the program ceased in 2017. The increase related to Innerarity Point of \$33,842 or 137.2% is the result of revenue generated based on increased sewer customers.

Capital grants and contributions increased \$189,342 or 8.9% over the prior fiscal. This increase is primarily related to increased requests for sewer taps outside of the City limits. Other revenues for business-type activities increased by approximately \$34,095 or 5% over the prior fiscal year. This increase in revenues is related to insurance proceeds approximately 38% of the total other revenues. The insurance proceeds were related to damages to the Tiger Point Golf Club HVAC system, resulting from a customer running their vehicle into the unit. The balance of the additional other revenues or approximately 62% can be attributed to an increase in plan review fees for new developments outside of the City limits to tie into the SSRUS). The largest increase is \$1,479,082 or 100% and is related to the gain on the sale of the Tiger Point Golf Course driving range. The driving range was separated from golf activity by a roadway and two parking lots. The course is being relocated near the club house and the proceeds from the sale are being used to establish the new driving range and to replace the irrigation system for the east course.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

The enterprise investment earnings increased \$487,294 or 283.6%, with total earnings of \$659,090. Included in this amount is \$568,820 or 86.3% from the City's blended component unit, GBFS. More information can be gathered by directly contacting GBFS in-writing at 315 Fairpoint Drive, Gulf Breeze, FL 32561. GBFS is a blended component unit of the City and issues separate financial statements. The balance of the increase, \$90,270 or 13.7%, is related to the purchase of a \$4,000,000 certificate of deposit for the SSRUS fund using reserve funds and other minor investments with the Florida Municipal Investment Trust. The City established an Investment Policy and Investment Committee in in the later part of 2018, and as a result reserve funds are now being invested.

Business-type expenditures decreased \$794,196 or 5.2% under the prior fiscal year. The majority of this decrease \$970,744 or 79.7% is related to the City's blended component unit, GBFS. More information can be gathered by directly contacting GBFS in-writing at 315 Fairpoint Drive, Gulf Breeze, FL 32561. Gulf Breeze Financial Services is a blended component unit of the City and issues separate financial statements

There were other minor increases related to expenditures in the water and sewer services inside the City which increased \$57,585 or 2.6; increases to SSRUS of \$48,752 or approximately 0.8%, both are primarily operational in nature. The Natural Gas Fund experienced decreased spending of \$27,996 or 1.1%, primarily related to decreased costs associated with new customer rebates. The Tiger Point Golf Course expenses increased \$66,666 or 3.1%, the majority of this increase is approximately \$61,500, and is related to closing costs on the sale of the driving range, the balance is related to facility repairs.

The expenses associated with the Solid Waste Fund increased by \$44,472 or 6.9%, related to an increase from the outside garbage collection contractor, Republic Services. The Stormwater Management Fund expenses decreased by \$15,714 or 3%, which are attributed to contractual services being higher in the prior fiscal year due to an outside consulting firm performing a rate study. Innerarity Point expenses increased \$2,783 or 20.3% which is attributed to sewer line repairs.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

*Table 2C below provides a comparative analysis of both governmental and business- type activities for the past two fiscal years as it relates to the change in net position.*

**TABLE 2C  
CITY OF GULF BREEZE, FLORIDA  
CHANGE IN NET POSITION  
FOR THE YEARS ENDED SEPTEMBER 30, 2019 AND 2018**

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
<b>Revenues:</b>						
<b>Program revenues:</b>						
Charges for services	\$ 1,391,172	\$ 1,420,538	\$ 14,751,807	\$ 14,436,538	\$ 16,142,979	\$ 15,857,076
Operating grants and contributions	402,586	266,785	-	-	402,586	266,785
Contributions from component unit	1,500,000	-	-	-	1,500,000	-
Capital grants and contributions	-	314,312	2,325,462	2,136,120	2,325,462	2,450,432
<b>General revenues:</b>						
Property taxes	2,255,487	2,157,048			2,255,487	2,157,048
Other taxes	2,032,232	1,838,344			2,032,232	1,838,344
Intergovernmental revenues	939,971	924,404			939,971	924,404
Gain on sale of capital assets	5,883	103,468	1,479,082	5,652	1,484,965	109,120
Miscellaneous	148,044	762,524	722,128	682,381	870,172	1,444,905
Investment earnings	172,634	44,410	659,090	171,796	831,724	216,206
<b>Total revenues</b>	<b>8,848,009</b>	<b>7,831,833</b>	<b>19,937,569</b>	<b>17,432,487</b>	<b>28,785,578</b>	<b>25,264,320</b>
<b>Expenses:</b>						
<b>Governmental activities:</b>						
General government	2,277,727	2,861,010	-	-	2,277,727	2,861,010
Public safety	3,614,370	3,256,172	-	-	3,614,370	3,256,172
Transportation	1,143,987	977,564	-	-	1,143,987	977,564
Economic environment	336,300	293,423	-	-	336,300	293,423
Culture and recreation	2,567,123	2,403,308	-	-	2,567,123	2,403,308
Debt service interest	334,785	342,652	-	-	334,785	342,652
<b>Business-type activities:</b>						
Water and sewer	-	-	2,295,977	2,238,392	2,295,977	2,238,392
Natural gas	-	-	2,444,999	2,472,995	2,444,999	2,472,995
SSRUS utilities	-	-	6,221,091	6,172,339	6,221,091	6,172,339
Tiger Point Golf Course	-	-	2,190,510	2,123,844	2,190,510	2,123,844
Solid waste control	-	-	693,248	648,776	693,248	648,776
Stormwater management	-	-	511,330	527,044	511,330	527,044
Gulf Breeze Financial Services	-	-	247,735	1,218,479	247,735	1,218,479
Innerarity Point	-	-	16,499	13,716	16,499	13,716
<b>Total expenses</b>	<b>10,274,292</b>	<b>10,134,129</b>	<b>14,621,389</b>	<b>15,415,585</b>	<b>24,895,681</b>	<b>25,549,714</b>
Change in net position before transfers	(1,426,283)	(2,302,296)	5,316,180	2,016,902	3,889,897	(285,394)
Transfers	997,595	872,527	(997,595)	(872,527)	-	-
<b>Change in net position</b>	<b>(428,688)</b>	<b>(1,429,769)</b>	<b>4,318,585</b>	<b>1,144,375</b>	<b>3,889,897</b>	<b>(285,394)</b>
Net position, beginning of year Unadjusted	20,923,525	22,353,294	29,672,311	28,527,936	50,595,836	51,181,230
Net Position, as of September 30	\$ 20,494,837	\$ 20,923,525	\$ 33,990,896	\$ 29,672,311	\$ 54,485,733	\$ 50,895,836

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

**FINANCIAL ANALYSIS OF THE CITY'S FUNDS**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** - The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$13,248,215, which represents a decrease of \$215,802 or 1.6% in comparison with the prior year. Definitions related to fund balance classifications can be found in the notes to the financial statements.

At September 30, 2019, the governmental funds have a total of \$2,917,856 restricted for the following purposes:

Economic Development	\$1,633,010
Debt service requirements	\$214,463
Infrastructure & improvements	\$886,579
Public safety related projects.	\$183,804

At September 30, 2019, the governmental funds have a total of \$279,183 committed for the following purposes:

Insurance Reserve	\$250,000
Beautification projects/landscaping	\$13,265
Park projects	\$15,481
Utility payment assistance	\$437

At September 30, 2019, the governmental funds have a total of \$418,993 assigned for the following purposes:

Public Safety	\$318,993
Disaster Recovery	\$100,000

Approximately 72.5% or \$9,609,925 of the governmental fund balances remain unassigned by the government and \$22,258 is non-spendable as it is set-aside for inventory. At this time, the City does not have a formal minimum fund balance policy but will be developing additional financial policies over the next few years. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to the fund's total operational expenditures. The unassigned fund balance of \$9,609,925 represents 107.7% of the total General Fund expenditures of \$8,925,463 at the fiscal year ending September 30, 2019.



**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

The CRA Fund is used specifically for improvements within the City's defined commercial TIF district. The UCR Fund receives the tax revenues from the TIF district as required by Florida Statutes. Long-term planning and projects within the district are managed by the CRA as defined in the CRA plan. The CRA plan is approved by Santa Rosa County taxing authorities and City Council Resolution 19-89, as required under Chapter 163, Part III, Florida Statutes. These tax revenues are also used to support and enhance economic development within the district, some of these costs include traffic management, lighting and landscaping costs. The fiscal year end fund balance in the CRA is \$1,363,814 and these funds will be used towards projects as based on the renewed 30-year plan submitted to the Florida Department of Economic Opportunity in 2019.

**Proprietary Funds** - A government's proprietary funds can be classified into two fund types: enterprise funds and internal service funds. In the case of the City, enterprise funds are used to report activities for which a fee is charged to external users for goods or services. Furthermore, a given activity must be accounted for in an enterprise fund if it meets any of the following criteria: (1) there is outstanding debt that is backed solely by fees and charges; (2) laws or regulations require that fees and charges be set to recover costs, including capital costs (depreciation or debt service); or (3) there is a pricing policy that fees and charges be set to recover costs, including capital costs (depreciation or debt service).

Enterprise fund accounting is designed to highlight the extent to which fees and charges are sufficient to cover the cost of providing goods and services.

Unrestricted net position of the proprietary funds of the City of Gulf Breeze totaled \$18,563,385 at the end of the fiscal year, which represents an increase of \$3,337,242 above the prior fiscal year. The following table illustrates the unrestricted net position for proprietary funds at fiscal year ended September 30, 2019 and 2018.

	FY 2019	FY 2018
Water & Sewer Fund	\$ 1,582,297	\$ 1,309,439
Natural Gas Fund	(756,087)	(1,197,202)
South Santa Rosa Utility Services	8,375,576	6,101,794
Stormwater Management	(542,454)	(445,054)
Gulf Breeze Financial Services	9,790,385	9,408,478
Non-major Proprietary Funds	<u>113,668</u>	<u>48,688</u>
Total Unrestricted Net Position	<u>\$ 18,563,385</u>	<u>\$ 15,226,143</u>

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

**GENERAL FUND BUDGETARY HIGHLIGHTS**

The General Fund final amended budget for the fiscal year is \$8,959,263 and actual expenditures were \$8,925,463, for a difference of \$33,800. The City is required under Florida Statute 166.241, Section 5, "The governing body of each municipality at any time within a fiscal year or within (60) days following the end of the fiscal year may amend a budget for that year." In order to comply with this statute, the final budget amendment for the fiscal year ending September 30, 2019, was adopted by Council on November 25, 2019. Some estimates were used for the final budget and once the final audited figures were calculated the difference between the final actual expenditures to the budget estimates was not material. In prior years, the independent auditor's report on internal controls over financial reporting, cited compliance with this statute as a weakness for the City.

The General Fund actual revenues exceeded the final amended budget by \$35,741. Because estimates are often used for closing the books at the fiscal year end, the final audited figures to the final amended budget are not considered material to an overall \$9,306,172 budget for the fiscal year ending September 30, 2019.

*The highlights of the budgetary changes are as follows:*

The original fiscal year General Fund adopted budget was \$11,701,847 and the final amended budget was \$9,306,172, for a difference of \$2,395,675 or approximately 20.5% less than the original adopted budget. The change from the original adopted budget to final adopted budget is primarily due to open capital projects. The variance between what was originally budgeted and the final amended budget for capital projects is \$2,032,461 or 84.8%. Open purchase orders related to capital projects at September 30, 2019 totaled \$606,422. These open purchase orders were included in the carry-forward amendment to Council in the new fiscal year. The next largest variance between the original budget to the final amended budget is related to road maintenance with approximately \$271,530 remaining or 11.4% of the difference. In addition, approximately \$91,684 was remaining in professional services or approximately 3.8% from the amount originally budgeted. The Council approved the use of \$3,228,306 of the unrestricted fund balance to be utilized for one-time capital spending in the fiscal year ending September 30, 2019. The amount of unrestricted fund balance actually utilized was \$208,925 or 6.5% of unrestricted fund balance budgeted was used to fund capital projects.

The Council has established the level of budgetary control at the fund and budget classification level. The City Manager and the Director of Finance are authorized to transfer budgeted amounts within departments and within budget categories in the same fund; however, any revisions that alter the total expenditures of any fund or are outside of the budgeted categories must be approved by City Council. The City Council approves budget changes throughout the fiscal year and the Director of Finance prepares quarterly budget Resolutions to ratify budgetary changes approved by Council.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets**

**TABLE 3  
CITY OF GULF BREEZE, FLORIDA  
CAPITAL ASSETS**

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Land	\$ 1,646,909	\$ 1,646,909	\$ 4,133,844	\$ 3,853,887	\$ 5,780,753	\$ 5,500,796
Construction in progress	793,772	183,580	1,911,479	797,486	2,705,251	981,066
Buildings and improvements	12,630,238	12,449,387	2,924,793	2,924,793	15,555,031	15,374,180
Improvements other than buildings	16,045,027	15,928,621	8,536,703	8,533,651	24,581,730	24,462,272
Infrastructure	1,077,264	1,077,264	52,066,117	51,322,074	53,143,381	52,399,338
Machinery and equipment	6,743,659	6,518,066	7,879,878	7,614,139	14,623,537	14,132,205
Accumulated depreciation	(24,541,734)	(23,022,797)	(46,728,269)	(44,012,324)	(71,270,003)	(67,035,121)
<b>Total</b>	<b>\$ 14,395,135</b>	<b>\$ 14,781,030</b>	<b>\$ 30,724,545</b>	<b>\$ 31,033,706</b>	<b>\$ 45,119,680</b>	<b>\$ 45,814,736</b>

The increase in the City of Gulf Breeze's total investment in capital assets for the current fiscal year was \$3,539,826 or approximately 3.1% above the prior year total investment. The depreciation expense related to capital assets increased \$4,234,882 or 6.3% above the prior fiscal year. Overall, the total investment in capital assets decreased by \$695,056 or 1.5% (net investment less depreciation). As components of this change, government assets increased by \$1,133,042 for a 3% increase and depreciation increased \$1,518,937 or 6.6%, for a total decrease in investment of fixed assets of \$385,895 or 2.6%. Business-type assets increased \$2,406,784 or 3.2% above the prior year total investment and depreciation increased \$2,715,945 or 6.2% for a total combined decrease of \$309,161 or 1%. Some of the major changes in capital assets are summarized below.

- Scheduled depreciation of existing assets exceeded investment in capital assets for both governmental assets and business-type assets;
- Completed Shoreline Nature Trail;
- Completed Shoreline Beach Dog Park;
- Completed City Hall roof replacement;

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

- Daniel & Joachim Streetscape and Traffic Circle - substantially complete;
- Donated Infrastructure from developers;
- Sold existing Tiger Point Driving Range;
- Land improvements for new Tiger Point Driving Range;
- Completed Villa Venyce Waterline Improvements;
- Completed Wastewater Treatment Plan Design;
- Stormwater projects – Final design for Bear Drive, Gilmore Basin, East District Project ;
- Upgraded Public Services Handheld Radio System;
- Water Plant Automation Improvements;
- CNG Fueling Station Expansion Project;
- Design for Fairpoint to Shoreline Multi-Use Path



*Shoreline Park location for Dog Beach Park*

Additional information on the City of Gulf Breeze's capital assets can be found in Note 5 in the notes to the financial statements.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

**Long-term Debt**

At the end of the current fiscal year, the City had total bonded debt and outstanding loans of \$20,306,768. Governmental debt is to be repaid from general government revenues. Business-type obligations are secured by specified revenue sources.

**TABLE 4  
CITY OF GULF BREEZE, FLORIDA  
NON-CURRENT LIABILITIES**

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Revenue bonds	\$ 6,681,653	\$ 6,916,073	\$ 10,471,918	\$ 11,787,850	\$ 17,153,571	\$ 18,703,923
State revolving loan	-	-	676,423	722,472	676,423	722,472
Capital lease obligation	-	-	2,476,774	2,841,594	2,476,774	2,841,594
Unearned revenue	-	-	20,816	18,548	20,816	18,548
Compensated absences	267,492	263,871	149,221	148,762	416,713	412,633
<b>Total</b>	<b>\$ 6,949,145</b>	<b>\$ 7,179,944</b>	<b>\$ 13,795,152</b>	<b>\$ 15,519,226</b>	<b>\$ 20,744,297</b>	<b>\$ 22,699,170</b>

In October 2016, after a competitive request for proposal process, the city refinanced approximately \$2.65 million in SSRUS Revenue Bonds with U.S. Bancorp Governmental at an interest rate of 1.339%. The debt refinanced was the SSRUS Revenue Bond Series 2004, issued in November 2004, with varying interest rates from 2.5% to 5.5%. The SSRUS Revenue Bond Series 2004, was issued to refund all of the City's Series 1994 SSRUS Revenue Bonds used for the water system infrastructure.

The governmental and business-type activity revenue bond balances decreased largely as a result of a principal repayment on debt. There are no limitations placed upon the amount of debt the City may issue either by the City's charter, code of ordinances or by Florida Statutes. Additional information on the City's long-term obligations can be found in Note 13 in the notes to the financial statements.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

- Total assessed property values within the City increased approximately 7.4% over the prior tax year from \$809,215,818 to \$868,739,730.
- Per capita income increased from \$50,870 to \$53,157 or approximately 4.5% above the prior fiscal year.
- Budgeted capital expenditures increased approximately 23.3% from approximately \$7.3 million in fiscal year ending September 30, 2019 to \$9 million for fiscal year ending September 30, 2020.
- There were approximately \$1.9 in capital projects which were not completed by September 30, 2019, which were picked up in the budget carry forward amendment into the September 30, 2020 fiscal year budget.

Major capital projects for the upcoming fiscal year include:

- ADA Compliance projects.
  - Road paving projects at \$1.3 million.
  - Demolition of old Fire Department to accommodate new Police Facility \$400,000.
  - Recreational projects at approximately \$207,000.
  - Public Safety vehicles and equipment at approximately \$139,800.
  - Tiger Point East Course Irrigation Renovation \$1,200,000.
  - Lift Station Improvements \$650,000.
  - WWTP Expansion and Interim Improvements \$360,000.
  - Stormwater Drainage Improvements: East District \$2,100,000 and Bear Drive \$600,000
- Other Highlights:
    - The County taxing authority approved, and the Council adopted by Ordinance in 2018, a new thirty-year CRA planning document. This plan is projected to bring \$52,600,000 in additional tax revenues to the City over the next thirty years and was submitted to the Florida Department of Economic Opportunity in 2019.
    - The fiscal year ending September 30, 2020, includes wage study related to all governmental and business-type activity employees with an initial projected cost of approximately \$657,500.
    - Council formed a stormwater task force and the task force initiated three feasibility studies for projects and the East District Stormwater project was selected as priority.
    - In the summer of 2019, the City became a member of the Florida Paddling Trails Blueway Community Program.

**CITY OF GULF BREEZE, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2019  
(Continued)**

**REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all of those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, 1070 Shoreline Drive, Gulf Breeze, Florida 32561. The City's website address is [www.cityofgulfbreeze.com](http://www.cityofgulfbreeze.com).



## **BASIC FINANCIAL STATEMENTS**



**CITY OF GULF BREEZE, FLORIDA  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2019**

**Exhibit I**

	Primary Government			Component Unit Capital Trust Agency and Subsidiary
	Governmental Activities	Business-type Activities	Total	
<b>ASSETS</b>				
<b>Current Assets:</b>				
Cash and cash equivalents	\$ 3,776,490	\$ 7,444,974	\$ 11,221,464	3 5,060,808
Investments	2,100,507	9,779,765	11,880,272	-
Receivables, net	234,994	1,775,360	2,010,354	27,231
Interfund receivables (payables)	4,322,871	(4,322,871)	-	-
Due from other governments	283,712	183,063	466,775	-
Note receivable from joint venture	-	17,489	17,489	-
Prepaid items	-	-	-	10,900
Inventory, at cost	22,258	455,609	477,867	-
Restricted assets				
Cash and cash equivalents	3,200,377	2,171,002	5,371,379	-
Total current assets	<u>13,941,209</u>	<u>17,504,391</u>	<u>31,445,600</u>	<u>5,098,939</u>
<b>Non-Current Assets:</b>				
Restricted assets				
Cash and cash equivalents	-	140,442	140,442	-
Other assets				
Investment in limited liability company	-	22,773	22,773	-
Bond issuance costs, net	-	74,158	74,158	-
Investment in joint venture	-	3,585,369	3,585,369	-
Advance to joint venture	-	226,272	226,272	-
Note receivable from joint venture	-	87,446	87,446	-
Net pension asset	501,379	-	501,379	-
Capital assets				
Non-depreciable	2,440,681	6,045,323	8,486,004	-
Depreciable	11,954,454	24,679,222	36,633,676	-
Total non-current assets	<u>14,896,514</u>	<u>34,861,005</u>	<u>49,757,519</u>	<u>-</u>
Total Assets	<u>28,837,723</u>	<u>52,365,396</u>	<u>81,203,119</u>	<u>5,098,939</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pensions	1,448,042	45,151	1,493,193	-
Loss on bond refunding	-	154,957	154,957	-
Total Deferred Outflows of Resources	<u>1,448,042</u>	<u>200,108</u>	<u>1,648,150</u>	<u>-</u>
<b>Total Assets and Deferred Outflows</b>	<u>\$ 30,285,765</u>	<u>\$ 52,565,504</u>	<u>\$ 82,851,269</u>	<u>\$ 5,098,939</u>
<b>LIABILITIES</b>				
<b>Current Liabilities:</b>				
Accounts payable	\$ 524,117	\$ 1,340,727	\$ 1,864,844	\$ 9,612
Accrued liabilities	146,550	135,731	282,281	-
Accrued interest	-	17,279	17,279	-
Due to other governments	22,327	846	23,173	183,063
Compensated absences	39,945	36,926	76,871	-
State revolving loan payable	-	46,049	46,049	-
Revenue bonds payable	-	356,366	356,366	-
Capital lease payable	-	364,821	364,821	-
Payable from restricted assets				
Accrued interest	109,754	195,168	304,922	-
Customer deposits	-	953,008	953,008	-
Revenue bonds payable	237,600	935,727	1,173,327	-
Total current liabilities	<u>1,080,293</u>	<u>4,382,648</u>	<u>5,462,941</u>	<u>192,675</u>
<b>Non-current liabilities:</b>				
Unearned revenue	-	20,816	20,816	84,972
Compensated absences	267,492	149,221	416,713	-
State revolving loan payable	-	676,423	676,423	-
Revenue bonds payable	6,681,653	10,471,919	17,153,572	-
Capital lease payable	-	2,476,773	2,476,773	-
Net pension liability	452,521	320,174	772,695	-
Total other postemployment benefits (OPEB) liability	43,936	36,490	80,426	-
Total non-current liabilities	<u>7,445,602</u>	<u>14,151,816</u>	<u>21,597,418</u>	<u>84,972</u>
Total Liabilities	<u>8,525,895</u>	<u>18,534,464</u>	<u>27,060,359</u>	<u>277,647</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pensions	1,265,033	40,144	1,305,177	-
<b>NET POSITION</b>				
Net investment in capital assets	7,475,882	15,396,467	22,872,349	-
Restricted for:				
Public safety	183,804	-	183,804	-
Community redevelopment	1,633,010	-	1,633,010	-
Debt service and other debt requirements	214,463	31,044	245,507	-
Infrastructure	886,579	-	886,579	-
Unrestricted:				
Committed	-	-	-	75,000
Unassigned	10,101,099	18,563,385	28,664,484	4,746,292
Total Net Position	<u>20,494,837</u>	<u>33,990,896</u>	<u>54,485,733</u>	<u>4,821,292</u>
<b>Total Liabilities, Deferred Inflows, and Net Position</b>	<u>\$ 30,285,765</u>	<u>\$ 52,565,504</u>	<u>\$ 82,851,269</u>	<u>\$ 5,098,939</u>

The accompanying notes are an integral  
part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA  
STATEMENT OF ACTIVITIES  
YEAR ENDED SEPTEMBER 30, 2019**

**Exhibit II**

	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Unit Capital Trust Agency and Subsidiary
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Governmental Activities	Business-Type Activities	Total	
<b>Functions:</b>								
<b>Governmental:</b>								
General government	\$ 2,277,727	\$ 536,651	\$ 1,652,909	\$ -	\$ (88,167)	\$ -	\$ (88,167)	
Public safety	3,614,370	541,391	248,194	-	(2,824,785)	-	(2,824,785)	
Transportation	1,143,987	-	-	-	(1,143,987)	-	(1,143,987)	
Economic environment	336,300	-	-	-	(336,300)	-	(336,300)	
Culture and recreation	2,567,123	313,130	1,483	-	(2,252,510)	-	(2,252,510)	
Debt service interest	334,785	-	-	-	(334,785)	-	(334,785)	
Total governmental activities	<u>10,274,292</u>	<u>1,391,172</u>	<u>1,902,586</u>	<u>-</u>	<u>(6,980,534)</u>	<u>-</u>	<u>(6,980,534)</u>	
<b>Business-type:</b>								
Water and sewer	2,295,977	2,711,322	-	43,840	-	459,185	459,185	
Natural gas	2,444,999	3,048,149	-	-	-	603,150	603,150	
South Santa Rosa Utility	8,411,601	7,600,784	-	2,281,622	-	1,470,805	1,470,805	
Solid waste control	693,248	841,055	-	-	-	147,807	147,807	
Stormwater management	511,330	440,406	-	-	-	(70,924)	(70,924)	
Gulf Breeze Financial Services	247,735	51,583	-	-	-	(196,152)	(196,152)	
Innerarity Point	16,499	58,508	-	-	-	42,009	42,009	
Total business-type activities	<u>14,621,389</u>	<u>14,751,807</u>	<u>-</u>	<u>2,325,462</u>	<u>-</u>	<u>2,455,880</u>	<u>2,455,880</u>	
Total primary government	<u>\$ 24,895,681</u>	<u>\$ 16,142,979</u>	<u>\$ 1,902,586</u>	<u>\$ 2,325,462</u>	<u>(6,980,534)</u>	<u>2,455,880</u>	<u>(4,524,654)</u>	
Capital Trust Agency and subsidiary	<u>\$ 2,461,606</u>	<u>\$ 2,316,657</u>	<u>\$ -</u>	<u>\$ -</u>				<u>\$ (144,949)</u>
<b>General Revenues:</b>								
Taxes								
Property taxes					2,255,487	-	2,255,487	-
Tourist development taxes					359,800	-	359,800	-
Fuel taxes					241,532	-	241,532	-
Franchise taxes					399,509	-	399,509	-
Communication service taxes					262,779	-	262,779	-
Utility service taxes					768,612	-	768,612	-
Intergovernmental, unrestricted					939,971	-	939,971	-
Gain from sale of capital assets					5,883	1,479,082	1,484,965	-
Income from joint venture					-	530,756	530,756	-
Miscellaneous					148,044	191,372	339,416	25,391
Unrestricted investment earnings					172,634	659,090	831,724	40,164
Total general revenues					<u>5,554,251</u>	<u>2,860,300</u>	<u>8,414,551</u>	<u>65,555</u>
Transfers					997,595	(997,595)	-	-
Change in net position					(428,688)	4,318,585	3,889,897	(79,394)
Net position at beginning of year					20,923,525	29,672,311	50,595,836	4,900,686
Net position at end of year					<u>\$ 20,494,837</u>	<u>\$ 33,990,896</u>	<u>\$ 54,485,733</u>	<u>\$ 4,821,292</u>

The accompanying notes are an integral  
part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2019**

**Exhibit III - A**

	General	Urban Core Redevelopment	Non-Major Governmental Funds	Total Governmental Funds
<b>ASSETS</b>				
Cash and cash equivalents	\$ 3,329,161	\$ -	\$ 447,329	\$ 3,776,490
Investments	2,100,507	-	-	2,100,507
Receivables, net	234,934	-	60	234,994
Interfund receivables	4,336,844	-	-	4,336,844
Due from other governments	152,792	10,438	120,482	283,712
Inventory, at cost	22,258	-	-	22,258
Restricted assets				
Cash and cash equivalents	1,448,396	1,505,432	246,549	3,200,377
<b>Total Assets</b>	<b>\$ 11,624,892</b>	<b>\$ 1,515,870</b>	<b>\$ 814,420</b>	<b>\$ 13,955,182</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 350,754	\$ 151,410	\$ 21,953	\$ 524,117
Accrued liabilities	145,737	646	167	146,550
Interfund payables	-	-	13,973	13,973
Due to other governments	-	-	22,327	22,327
<b>Total Liabilities</b>	<b>496,491</b>	<b>152,056</b>	<b>58,420</b>	<b>706,967</b>
<b>FUND BALANCES</b>				
Non-spendable				
Inventory	22,258	-	-	22,258
Restricted				
Public safety	-	-	183,804	183,804
Community redevelopment	-	1,363,814	269,196	1,633,010
Debt service	214,463	-	-	214,463
Infrastructure	886,579	-	-	886,579
Committed				
Community funds	437	-	-	437
Self-insurance	250,000	-	-	250,000
Beautification	13,265	-	-	13,265
Parks subdivision	15,481	-	-	15,481
Assigned				
Disaster recovery	100,000	-	-	100,000
Public safety	15,993	-	303,000	318,993
Unassigned	9,609,925	-	-	9,609,925
<b>Total Fund Balances</b>	<b>11,128,401</b>	<b>1,363,814</b>	<b>756,000</b>	<b>13,248,215</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 11,624,892</b>	<b>\$ 1,515,870</b>	<b>\$ 814,420</b>	<b>\$ 13,955,182</b>

The accompanying notes are an integral  
part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA**  
**RECONCILIATION OF THE BALANCE SHEET TO THE**  
**STATEMENT OF NET POSITION - GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2019**

Exhibit III - B

**Fund Balances - Total Governmental Funds (page 29)** \$ 13,248,215

Amounts reported for *governmental activities* in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.

Governmental non-depreciable assets	2,440,681	
Governmental depreciable assets	36,496,188	
Less accumulated depreciation	(24,541,734)	14,395,135

The net pension asset reported in governmental activities is not a financial resource and therefore is not reported in the governmental funds.

501,379

Deferred outflows related to pensions are not financial resources and therefore are not reported in the governmental funds.

1,448,042

Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds.

Revenue bonds payable	(6,919,253)	
Accrued interest	(109,754)	
Compensated absences	(307,437)	
Net pension liability	(452,521)	
Net other postemployment benefits (OPEB) liability	(43,936)	(7,832,901)

Deferred inflows related to pensions are not financial resources and therefore are not reported in the governmental funds.

(1,265,033)

**Total Net Position - Governmental Activities (page 25)** **\$ 20,494,837**

The accompanying notes are an integral part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES - GOVERNMENTAL FUNDS**  
**YEAR ENDED SEPTEMBER 30, 2019**

**Exhibit IV - A**

	General	Urban Core Redevelopment	Non-Major Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Taxes	\$ 2,977,628	\$ 950,291	\$ 359,800	\$ 4,287,719
Licenses and permits	85,186	-	-	85,186
Intergovernmental	1,299,599	22,786	20,172	1,342,557
Charges for services	764,595	-	-	764,595
Fines and forfeitures	65,230	-	476,161	541,391
Investment earnings	172,511	-	123	172,634
Contribution from component unit	1,500,000	-	-	1,500,000
Miscellaneous	136,916	2,153	8,975	148,044
Total revenues	<u>7,001,665</u>	<u>975,230</u>	<u>865,231</u>	<u>8,842,126</u>
<b>Expenditures:</b>				
Current				
General government	1,853,309	265,997	-	2,119,306
Public safety	2,959,758	-	304,245	3,264,003
Transportation	677,323	-	-	677,323
Economic environment	307,769	-	-	307,769
Culture and recreation	1,792,376	-	58,098	1,850,474
Capital outlay	775,743	488,100	2,003	1,265,846
Debt service				
Principal	224,400	-	-	224,400
Interest	334,785	-	-	334,785
Total expenditures	<u>8,925,463</u>	<u>754,097</u>	<u>364,346</u>	<u>10,043,906</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,923,798)</u>	<u>221,133</u>	<u>500,885</u>	<u>(1,201,780)</u>
<b>Other Financing</b>				
<b>Sources (Uses):</b>				
Gain from sale of capital assets	5,883	-	-	5,883
Transfers in	2,055,899	-	-	2,055,899
Transfers out	(329,409)	(376,395)	(352,500)	(1,058,304)
Settlement	(17,500)	-	-	(17,500)
Total other financing sources (uses)	<u>1,714,873</u>	<u>(376,395)</u>	<u>(352,500)</u>	<u>985,978</u>
Net change in fund balances	(208,925)	(155,262)	148,385	(215,802)
<b>Fund Balances:</b>				
Beginning of year	<u>11,337,326</u>	<u>1,519,076</u>	<u>607,615</u>	<u>13,464,017</u>
End of year	<u>\$ 11,128,401</u>	<u>\$ 1,363,814</u>	<u>\$ 756,000</u>	<u>\$ 13,248,215</u>

The accompanying notes are an integral  
part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES TO THE**  
**STATEMENT OF ACTIVITIES - GOVERNMENTAL FUNDS**  
**YEAR ENDED SEPTEMBER 30, 2019**

**Exhibit IV - B**

**Net change in fund balances - governmental funds (page 31)** \$ (215,802)

Amounts reported for *governmental activities* in the statement of activities are different because:

Governmental funds report capital outlay as expenditures.

However, in the statement of activities, the cost of those assets is depreciated over their estimated lives. The net effect of various miscellaneous transactions involving capital assets, including disposal, which decrease net position, are not reported in the governmental funds.

Expenditures for capital assets	1,265,846	
Less current year depreciation	<u>(1,651,741)</u>	(385,895)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.

Debt principal payments	224,400	
Change in accrued interest expense	<u>3,180</u>	227,580

Amortization of bond discounts, reported in the statement of activities, does not require the use of current financial resources, therefore, it is not reported as an expenditure in governmental funds.

(3,180)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Change in long-term compensated absences		3,000
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Governmental funds do not recognize expenditures for the change in the net pension liability from year to year.

Change in Florida Retirement System net pension liability	(40,696)	
Change in Health Insurance Subsidy Program net pension liability	12,712	
Change in Florida Municipal Pension Trust Fund net pension asset	<u>(27,157)</u>	(55,141)

Governmental funds do not recognize expenditures for the change in the net other postemployment benefits liability from year to year.

750

**Change in Net Position - Governmental Activities (page 26)** **\$ (428,688)**

The accompanying notes are an integral part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND**  
**YEAR ENDED SEPTEMBER 30, 2019**

Exhibit V

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Taxes	\$ 2,912,698	\$ 2,977,631	\$ 2,977,628	\$ (3)
Licenses and permits	87,600	84,692	85,186	494
Intergovernmental	1,175,764	1,285,939	1,299,599	13,660
Charges for services	651,315	764,597	764,595	(2)
Fines and forfeitures	70,500	65,231	65,230	(1)
Investment earnings	6,000	154,512	172,511	17,999
Contribution from component unit	1,000,000	1,500,000	1,500,000	-
Miscellaneous	48,600	133,322	136,916	3,594
Total revenues	5,952,477	6,965,924	7,001,665	35,741
<b>Expenditures:</b>				
Current				
General government	2,245,619	1,854,544	1,853,309	1,235
Public safety	2,959,718	2,971,942	2,959,758	12,184
Transportation	704,267	687,906	677,323	10,583
Economic environment	304,342	314,869	307,769	7,100
Culture and recreation	1,655,172	1,795,069	1,792,376	2,693
Capital outlay	2,808,200	775,747	775,743	4
Debt service				
Principal	224,400	224,400	224,400	-
Interest	334,036	334,786	334,785	1
Total expenditures	11,235,754	8,959,263	8,925,463	33,800
Deficiency of revenues under expenditures	(5,283,277)	(1,993,339)	(1,923,798)	69,541
<b>Other Financing Sources (Uses):</b>				
Proceeds from sale of capital assets	-	5,883	5,883	-
Transfers in	2,521,064	2,055,899	2,055,899	-
Transfers out	(466,093)	(329,409)	(329,409)	-
Settlement	-	(17,500)	(17,500)	-
Total other financing sources	2,054,971	1,714,873	1,714,873	-
<b>Appropriation of Fund Balance</b>	3,228,306	278,466	-	(278,466)
Net change in fund balance	\$ -	\$ -	(208,925)	\$ (208,925)
<b>Fund Balance:</b>				
Beginning of year			11,337,326	
End of year			\$ 11,128,401	

The accompanying notes are an integral  
part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL -**  
**URBAN CORE REDEVELOPMENT SPECIAL REVENUE FUND**  
**YEAR ENDED SEPTEMBER 30, 2019**

Exhibit VI

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Taxes	\$ 950,291	\$ 950,291	\$ 950,291	\$ -
Intergovernmental	22,830	22,830	22,786	(44)
Miscellaneous	-	2,153	2,153	-
Total revenues	973,121	975,274	975,230	(44)
<b>Expenditures:</b>				
Current				
Culture and recreation	417,180	407,012	265,997	141,015
Capital outlay	681,905	694,226	488,100	206,126
Total expenditures	1,099,085	1,101,238	754,097	347,141
Excess (Deficiency) of revenues over (under) expenditures	(125,964)	(125,964)	221,133	347,097
<b>Other Financing Sources (Uses):</b>				
Transfers out	(376,395)	(376,395)	(376,395)	-
<b>Appropriation of Fund Balance</b>	502,359	502,359	-	(502,359)
Net change in fund balance	\$ -	\$ -	(155,262)	\$ (155,262)
<b>Fund Balance:</b>				
Beginning of year			1,519,076	
End of year			\$ 1,363,814	

The accompanying notes are an integral  
part of these financial statements.



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**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF NET POSITION - PROPRIETARY FUNDS**  
**SEPTEMBER 30, 2019**

**Exhibit VII**

	Water & Sewer Fund	Natural Gas Fund	South Santa Rosa Utility	Stormwater Management	Gulf Breeze Financial Services	Non-Major Proprietary Funds	Total Proprietary Funds
<b>ASSETS</b>							
<b>Current Assets:</b>							
Cash and cash equivalents	\$ (28,551)	\$ 917,498	\$ 6,043,458	\$ (93,634)	\$ 451,706	\$ 154,497	\$ 7,444,974
Investments	-	-	68,012	-	9,711,753	-	9,779,765
Receivables, net	355,199	274,171	999,113	51,424	3,958	91,495	1,775,360
Due from other governments	-	-	-	-	183,063	-	183,063
Note receivable from joint venture	8,045	-	9,444	-	-	-	17,489
Inventory, at cost	25,622	300,220	129,767	-	-	-	455,609
Restricted assets							
Cash and cash equivalents	327,289	272,162	1,463,318	96,208	-	12,025	2,171,002
Total current assets	<u>687,604</u>	<u>1,764,051</u>	<u>8,713,112</u>	<u>53,998</u>	<u>10,350,480</u>	<u>258,017</u>	<u>21,827,262</u>
<b>Non-Current Assets:</b>							
Investment in limited liability company	-	-	-	-	22,773	-	22,773
Restricted assets							
Cash and cash equivalents	-	-	140,442	-	-	-	140,442
Capital assets, net							
Land	-	-	4,096,782	37,062	-	-	4,133,844
Construction in progress	20,400	72,619	1,349,571	468,889	-	-	1,911,479
Buildings	-	-	1,857,497	-	-	-	1,857,497
Improvements other than building	-	207,319	5,870,333	-	43,231	-	6,120,883
Infrastructure	1,512,536	2,177,572	8,330,413	3,220,408	-	-	15,240,929
Machinery and equipment	245,181	213,041	990,573	3,192	7,926	-	1,459,913
Total capital assets	<u>1,778,117</u>	<u>2,670,551</u>	<u>22,495,169</u>	<u>3,729,551</u>	<u>51,157</u>	<u>-</u>	<u>30,724,545</u>
Other assets:							
Bond issuance costs, net	-	-	55,314	18,844	-	-	74,158
Investment in joint venture	1,828,538	-	1,756,831	-	-	-	3,585,369
Advance to joint venture	115,399	-	110,873	-	-	-	226,272
Note receivable from joint venture	40,225	-	47,221	-	-	-	87,446
Total other assets	<u>1,984,162</u>	<u>-</u>	<u>1,970,239</u>	<u>18,844</u>	<u>-</u>	<u>-</u>	<u>3,973,245</u>
Total non-current assets	<u>3,762,279</u>	<u>2,670,551</u>	<u>24,605,850</u>	<u>3,748,395</u>	<u>73,930</u>	<u>-</u>	<u>34,861,005</u>
Total Assets	<u>4,449,883</u>	<u>4,434,602</u>	<u>33,318,962</u>	<u>3,802,393</u>	<u>10,424,410</u>	<u>258,017</u>	<u>56,688,267</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
Pensions	15,051	22,576	-	7,524	-	-	45,151
Loss on bond refunding	-	-	154,957	-	-	-	154,957
Total deferred outflows of resources	<u>15,051</u>	<u>22,576</u>	<u>154,957</u>	<u>7,524</u>	<u>-</u>	<u>-</u>	<u>200,108</u>
<b>Total Assets and Deferred Outflows</b>	<u>\$ 4,464,934</u>	<u>\$ 4,457,178</u>	<u>\$ 33,473,919</u>	<u>\$ 3,809,917</u>	<u>\$ 10,424,410</u>	<u>\$ 258,017</u>	<u>\$ 56,888,375</u>

The accompanying notes are an integral  
part of these financial statements.

Exhibit VII

	Water & Sewer Fund	Natural Gas Fund	South Santa Rosa Utility	Stormwater Management	Gulf Breeze Financial Services	Non-Major Proprietary Funds	Total Proprietary Funds
<b>LIABILITIES, DEFERRED INFLOWS AND NET POSITION</b>							
<b>Current Liabilities:</b>							
Accounts payable	\$ 74,942	\$ 74,407	\$ 907,932	\$ 22,749	\$ 193,194	\$ 67,503	\$ 1,340,727
Accrued liabilities	12,345	72,341	42,936	4,182	3,000	927	135,731
Accrued interest	-	-	17,279	-	-	-	17,279
Interfund payables	583,219	2,000,000	799,978	500,000	386,674	53,000	4,322,871
Due to other governments	-	-	-	-	-	846	846
Payable from restricted assets							
Accrued interest	14,967	-	132,935	47,266	-	-	195,168
Customer deposits	250,677	272,162	418,144	-	-	12,025	953,008
Revenue bonds payable	32,400	-	838,843	70,396	-	-	941,639
Compensated absences	4,009	4,438	26,864	1,472	-	143	36,926
State revolving loan payable	-	-	46,049	-	-	-	46,049
Revenue bonds payable	-	-	350,454	-	-	-	350,454
Capital lease payable	-	-	364,821	-	-	-	364,821
Total current liabilities	<u>972,559</u>	<u>2,423,348</u>	<u>3,946,235</u>	<u>646,065</u>	<u>582,868</u>	<u>134,444</u>	<u>8,705,519</u>
<b>Non-Current Liabilities:</b>							
Unearned revenue	-	-	20,816	-	-	-	20,816
Compensated absences	26,848	29,724	81,834	9,852	-	963	149,221
State revolving loan payable	-	-	676,423	-	-	-	676,423
Revenue bonds payable	915,000	-	7,263,488	2,293,431	-	-	10,471,919
Capital lease payable	-	-	2,476,773	-	-	-	2,476,773
Interfund payables	-	-	-	-	-	-	-
Net pension liability	87,130	60,634	132,860	30,608	-	8,942	320,174
Net other postemployment benefits liability	5,958	8,936	21,596	-	-	-	36,490
Total non-current liabilities	<u>1,034,936</u>	<u>99,294</u>	<u>10,673,790</u>	<u>2,333,891</u>	<u>-</u>	<u>9,905</u>	<u>14,151,816</u>
Total Liabilities	<u>2,007,495</u>	<u>2,522,642</u>	<u>14,620,025</u>	<u>2,979,956</u>	<u>582,868</u>	<u>144,349</u>	<u>22,857,335</u>
<b>Deferred Inflows of Resources:</b>							
Pensions	<u>13,381</u>	<u>20,072</u>	<u>-</u>	<u>6,691</u>	<u>-</u>	<u>-</u>	<u>40,144</u>
<b>Net Position:</b>							
Net investment in capital assets	830,717	2,670,551	10,478,318	1,365,724	51,157	-	15,396,467
Restricted							
Debt service and other debt requirements	31,044	-	-	-	-	-	31,044
Unrestricted	<u>1,582,297</u>	<u>(756,087)</u>	<u>8,375,576</u>	<u>(542,454)</u>	<u>9,790,385</u>	<u>113,668</u>	<u>18,563,385</u>
Total net position	<u>2,444,058</u>	<u>1,914,464</u>	<u>18,853,894</u>	<u>823,270</u>	<u>9,841,542</u>	<u>113,668</u>	<u>33,990,896</u>
<b>Total Liabilities, Deferred Inflows and Net Position</b>	<u>\$ 4,464,934</u>	<u>\$ 4,457,178</u>	<u>\$ 33,473,919</u>	<u>\$ 3,809,917</u>	<u>\$ 10,424,410</u>	<u>\$ 258,017</u>	<u>\$ 56,888,375</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES**  
**IN NET POSITION - PROPRIETARY FUNDS**  
**YEAR ENDED SEPTEMBER 30, 2019**

**Exhibit VIII**

	Water & Sewer Fund	Natural Gas Fund	South Santa Rosa Utility	Stormwater Management	Gulf Breeze Financial Services	Non-Major Proprietary Funds	Total Proprietary Funds
<b>Operating Revenue:</b>							
Charges for services							
Utilities	\$ 2,711,322	\$ 3,048,149	\$ 6,165,315	\$ 440,406	\$ -	\$ 899,563	\$ 13,264,755
Golf course	-	-	1,435,469	-	-	-	1,435,469
Financial services	-	-	-	-	51,583	-	51,583
Total charges for services	<u>2,711,322</u>	<u>3,048,149</u>	<u>7,600,784</u>	<u>440,406</u>	<u>51,583</u>	<u>899,563</u>	<u>14,751,807</u>
<b>Operating Expenses:</b>							
Personal services	700,852	741,960	2,459,115	197,080	140,658	118,090	4,357,755
Contractual services	662,670	808,211	854,183	23,614	-	553,351	2,902,029
Supplies	191,499	274,396	888,690	6,800	-	19,533	1,380,918
Professional services	44,678	54,094	282,893	13,066	64,064	7,264	466,059
Repairs and maintenance	217,156	33,839	703,698	25,744	-	4,811	985,248
Office and utilities	170,797	85,974	569,105	5,122	16,647	698	848,343
Depreciation and amortization	261,758	446,525	1,981,558	128,939	8,366	6,000	2,833,146
Total operating expenses	<u>2,249,410</u>	<u>2,444,999</u>	<u>7,739,242</u>	<u>400,365</u>	<u>229,735</u>	<u>709,747</u>	<u>13,773,498</u>
Operating income (loss)	<u>461,912</u>	<u>603,150</u>	<u>(138,458)</u>	<u>40,041</u>	<u>(178,152)</u>	<u>189,816</u>	<u>978,309</u>
<b>Non-Operating Revenue (Expenses):</b>							
Investment earnings	-	-	80,947	-	568,820	-	649,767
Interest income from primary government	-	-	-	-	9,323	-	9,323
Interest expense	(45,118)	-	(597,592)	(110,965)	(18,000)	-	(771,675)
Income from joint venture	270,685	-	260,071	-	-	-	530,756
Settlement	(1,449)	-	(74,767)	-	-	-	(76,216)
Miscellaneous	18,786	36,330	141,396	-	(5,399)	259	191,372
Gain from sale of capital assets	1,475	-	1,477,607	-	-	-	1,479,082
Total non-operating revenue (expenses)	<u>244,379</u>	<u>36,330</u>	<u>1,287,662</u>	<u>(110,965)</u>	<u>554,744</u>	<u>259</u>	<u>2,012,409</u>
<b>Income (Loss) Before Transfers and Capital Contributions</b>	<u>706,291</u>	<u>639,480</u>	<u>1,149,204</u>	<u>(70,924)</u>	<u>376,592</u>	<u>190,075</u>	<u>2,990,718</u>
<b>Transfers and Capital Contributions:</b>							
Transfers in	134,702	-	684,051	202,811	-	-	1,021,564
Transfers out	(808,299)	(514,174)	(511,058)	(54,533)	-	(131,095)	(2,019,159)
Capital contributions	43,840	-	2,281,622	-	-	-	2,325,462
Total transfers and capital contributions	<u>(629,757)</u>	<u>(514,174)</u>	<u>2,454,615</u>	<u>148,278</u>	<u>-</u>	<u>(131,095)</u>	<u>1,327,867</u>
Changes in net position	76,534	125,306	3,603,819	77,354	376,592	58,980	4,318,585
Net position at beginning of year	<u>2,367,524</u>	<u>1,789,158</u>	<u>15,250,075</u>	<u>745,916</u>	<u>9,464,950</u>	<u>54,688</u>	<u>29,672,311</u>
Net position at end of year	<u>\$ 2,444,058</u>	<u>\$ 1,914,464</u>	<u>\$ 18,853,894</u>	<u>\$ 823,270</u>	<u>\$ 9,841,542</u>	<u>\$ 113,668</u>	<u>\$ 33,990,896</u>

The accompanying notes are an integral  
part of these financial statements.

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**CITY OF GULF BREEZE, FLORIDA  
STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS  
YEAR ENDED SEPTEMBER 30, 2019**

**Exhibit IX**

	Water & Sewer Fund	Natural Gas Fund	South Santa Rosa Utility	Stormwater Management	Gulf Breeze Financial Services	Non-Major Proprietary Funds	Total Proprietary Funds
<b>Cash Flows from Operating Activities:</b>							
Receipts from customers and users	\$ 2,692,218	\$ 3,100,260	\$ 7,598,007	\$ 415,887	\$ 22,073	\$ 883,068	\$ 14,711,513
Payments from (to) other funds	-	(200,000)	(64,370)	-	-	-	(264,370)
Payments to suppliers and providers	(1,286,728)	(1,273,489)	(2,900,909)	(109,024)	(32,943)	(578,650)	(6,181,743)
Payments to employees	(700,351)	(740,024)	(2,434,471)	(196,170)	(140,658)	(118,436)	(4,330,110)
Net cash provided by (used in) operating activities	<u>705,139</u>	<u>886,747</u>	<u>2,198,257</u>	<u>110,693</u>	<u>(151,528)</u>	<u>185,982</u>	<u>3,935,290</u>
<b>Cash Flows from Non-Capital Financing Activities:</b>							
Payments received from primary government on note receivable	-	-	-	-	64,370	-	64,370
Transfers in	134,702	-	684,051	202,811	-	-	1,021,564
Transfers out	(808,299)	(514,174)	(511,058)	(54,533)	-	(131,095)	(2,019,159)
Net cash provided by (used in) non-capital financing activities	<u>(673,597)</u>	<u>(514,174)</u>	<u>172,993</u>	<u>148,278</u>	<u>64,370</u>	<u>(131,095)</u>	<u>(933,225)</u>
<b>Cash Flows from Capital and Related Financing Activities:</b>							
Proceeds from sale of capital assets	1,475	-	1,552,529	-	-	-	1,554,004
Acquisition and construction of capital assets	(34,796)	(130,716)	(1,742,768)	(236,005)	(3,051)	-	(2,147,336)
Principal paid on bonds payable	(30,600)	-	(1,137,457)	(67,688)	-	-	(1,235,745)
Principal paid on state revolving loan	-	-	(44,676)	-	-	-	(44,676)
Principal paid on capital leases	-	-	(373,709)	-	-	-	(373,709)
Interest paid on long-term debt	(45,118)	-	(423,363)	(108,066)	-	-	(576,547)
Capital contributions and grants	43,840	-	2,172,668	-	-	-	2,216,508
Net cash provided by (used in) capital and related financing activities	<u>(65,199)</u>	<u>(130,716)</u>	<u>3,224</u>	<u>(411,759)</u>	<u>(3,051)</u>	<u>-</u>	<u>(607,501)</u>
<b>Cash Flows from Investing Activities:</b>							
Purchases of investments	8,045	-	-	-	(2,427,722)	-	(2,419,677)
Proceeds from sale of investments	-	-	-	-	2,292,646	-	2,292,646
Interest on note receivable from primary government	-	-	-	-	9,323	-	9,323
Loss from investment in limited liability company	-	-	-	-	(5,399)	-	(5,399)
Principal repayment from joint venture	-	-	9,444	-	-	-	9,444
Interest income	-	-	78,310	-	256,014	-	334,324
Net cash provided by investing activities	<u>8,045</u>	<u>-</u>	<u>87,754</u>	<u>-</u>	<u>124,862</u>	<u>-</u>	<u>220,661</u>
<b>Net Change in Cash and Cash Equivalents</b>	<u>(25,612)</u>	<u>241,857</u>	<u>2,462,228</u>	<u>(152,788)</u>	<u>34,653</u>	<u>54,887</u>	<u>2,615,225</u>
<b>Cash and Cash Equivalents - Beginning of the Year</b>	<u>324,350</u>	<u>947,803</u>	<u>5,184,990</u>	<u>155,362</u>	<u>417,053</u>	<u>111,635</u>	<u>7,141,193</u>
<b>Cash and Cash Equivalents - End of the Year</b>	<u>\$ 298,738</u>	<u>\$ 1,189,660</u>	<u>\$ 7,647,218</u>	<u>\$ 2,574</u>	<u>\$ 451,706</u>	<u>\$ 166,522</u>	<u>\$ 9,756,418</u>
<b>Displayed As:</b>							
Cash and cash equivalents	\$ (28,551)	\$ 917,498	\$ 6,043,458	\$ (93,634)	\$ 451,706	\$ 154,497	\$ 7,444,974
Current - Restricted cash and cash equivalents	327,289	272,162	1,463,318	96,208	-	12,025	2,171,002
Non-current - Restricted cash and cash equivalents	-	-	140,442	-	-	-	140,442
	<u>\$ 298,738</u>	<u>\$ 1,189,660</u>	<u>\$ 7,647,218</u>	<u>\$ 2,574</u>	<u>\$ 451,706</u>	<u>\$ 166,522</u>	<u>\$ 9,756,418</u>

The accompanying notes are an integral  
part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS**  
**YEAR ENDED SEPTEMBER 30, 2019**  
**(Continued)**

**Exhibit IX**

	Water & Sewer Fund	Natural Gas Fund	South Santa Rosa Utility	Stormwater Management	Gulf Breeze Financial Services	Non-Major Proprietary Funds	Total Proprietary Funds
<b>Reconciliation of Operating Income</b>							
<b>(Loss) to Net Cash Provided by</b>							
<b>(Used in) Operating Activities:</b>							
Operating income (loss)	\$ 461,912	\$ 603,150	\$ (138,458)	\$ 40,041	\$ (178,152)	\$ 189,816	\$ 978,309
Adjustments to reconcile operating							
income (loss) to net cash							
provided by (used in) operating activities -							
Depreciation and							
amortization expense	261,758	446,525	1,981,558	128,939	8,366	6,000	2,833,146
Settlement	(1,449)	-	(74,767)	-	-	-	(76,216)
Miscellaneous income	18,786	36,330	141,396	-	-	259	196,771
Changes in operating assets							
and liabilities:							
Receivables	(37,890)	15,781	(146,441)	(24,519)	-	(16,754)	(209,823)
Inventory, at cost	(5,658)	(35,184)	(10,261)	-	-	-	(51,103)
Deferred outflows of							
resources - pensions	15,871	252	36,371	327	-	179	53,000
Accounts payable	5,067	12,325	481,703	(33,324)	47,768	7,057	520,596
Accrued liabilities	(1,931)	(4,747)	(13,758)	(1,023)	-	(29)	(21,488)
Interfund payables	-	(200,000)	(64,370)	-	(29,510)	-	(293,880)
Due to other governments	-	-	-	-	-	-	-
Customer deposits	2,545	11,325	14,012	-	-	(50)	27,832
Unearned revenue	-	-	2,268	-	-	-	2,268
Compensated absences	(2,148)	(2,186)	16,724	(761)	-	(496)	11,133
Net pension liability	(279)	2,042	(3,735)	681	-	-	(1,291)
Net OPEB obligation	830	145	5,480	-	-	-	6,455
Deferred inflows of							
resources - pensions	(12,275)	989	(29,465)	332	-	-	(40,419)
Total adjustments	<u>243,227</u>	<u>283,597</u>	<u>2,336,715</u>	<u>70,652</u>	<u>26,624</u>	<u>(3,834)</u>	<u>2,956,981</u>
<b>Net Cash Provided By (Used in)</b>							
<b>Operating Activities</b>							
	<u>\$ 705,139</u>	<u>\$ 886,747</u>	<u>\$ 2,198,257</u>	<u>\$ 110,693</u>	<u>\$ (151,528)</u>	<u>\$ 185,982</u>	<u>\$ 3,935,290</u>
<b>Supplemental Schedule of Noncash Capital</b>							
<b>and Related Financing Activities</b>							
Change in fair value of investment							
in joint venture	<u>\$ 270,685</u>	<u>\$ -</u>	<u>\$ 260,071</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 530,756</u>
Acquisition of capital assets							
contributed	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 451,571</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 451,571</u>

The accompanying notes are an integral  
part of these financial statements.

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF FIDUCIARY NET POSITION - FIDUCIARY FUNDS**  
**SEPTEMBER 30, 2019**

Exhibit X

	<u>Police Officers' Retirement Fund</u>	<u>Agency Funds</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ -	\$ 6,248
Investments:		
Equity Mutual Funds	5,328,952	-
Total Assets	<u>5,328,952</u>	<u>6,248</u>
<b>LIABILITIES</b>		
Due to others	<u>-</u>	<u>6,248</u>
<b>NET POSITION</b>		
Restricted for pension benefits	<u>\$ 5,328,952</u>	<u>\$ -</u>

The accompanying notes are an integral  
part of these financial statements.



**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - FIDUCIARY FUNDS**  
**YEAR ENDED SEPTEMBER 30, 2019**

Exhibit XI

	Police Officers' Retirement Fund
<b>ADDITIONS:</b>	
Contributions	
Employer	\$ 203,262
Plan members	36,017
State of Florida	75,987
Total contributions	315,266
Investment income	274,591
Less investment expense	(9,654)
Net investment income	264,937
Total additions	580,203
<b>DEDUCTIONS:</b>	
Benefits and refunds paid to plan members and beneficiaries	49,239
Administrative expenses	8,062
Total deductions	57,301
<b>NET INCREASE</b>	522,902
<b>NET POSITION RESTRICTED FOR PENSION BENEFITS:</b>	
Beginning of year	4,806,050
End of year	\$ 5,328,952

The accompanying notes are an integral part of these financial statements.

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**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Gulf Breeze, Florida (the City) was chartered as a municipality by a Special Act of the Florida Legislature on May 1, 1961, under Chapter 61.2207, Laws of Florida, pursuant to House Bill number 557. On August 10, 1961 residents voted to adopt the charter and elected the first city officials. As authorized by its charter, the City provides the following services: public safety (police, fire, and inspection), highways and streets, water and sewer, natural gas, sanitation, stormwater drainage, culture and recreation, public improvements, planning and zoning, and general administrative services.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America applicable to governmental units and the Uniform Accounting System mandated by Section 218.33, Florida Statutes. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting.

The following is a summary of the more significant accounting policies of the City:

**A. Reporting Entity**

A four member City Council and a Mayor govern the City, each elected at-large for four-year terms for Council Members and a two-year term for the Mayor. The Council has no powers other than those expressly vested in it by State Statute and the City Charter, and their governmental powers cannot be delegated. Each Councilman and the Mayor receive \$1.00 per year in compensation for their service.

As required by accounting principles generally accepted in the United States of America, these financial statements present the City of Gulf Breeze (the primary government) and its component units. In evaluating the City as a reporting entity, management has considered all potential component units for which the City may or may not be financially accountable and, as such, be includable within the City's financial statements. Management utilized criteria set forth in GASB Statement No. 61 (GASB 61) for determining financial accountability of potential component units in evaluating all potential component units. In accordance with GASB 61, the City (primary government) is financially accountable if it appoints a voting majority of the potential component unit's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

As of September 30, 2019, the City of Gulf Breeze had three component units, as defined by GASB 61, which have been presented in the financial statements of the primary government as either "discretely presented component units" or "blended component units." The component units are: the Urban Core Redevelopment (Community Redevelopment Agency), Gulf Breeze Financial Services, Inc., and Capital Trust Agency, Inc. and Subsidiary.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

A. Reporting Entity (Continued)

Urban Core Redevelopment (Community Redevelopment Agency) was established by the City in December 1989 based on the Finding of Necessity documentation required pursuant to Chapter 163, Florida Statutes and is a blended component unit reported as a major governmental fund in the City's financial statements. Pursuant to Resolution No. 18-89, the City Council, including the Mayor, serve as the Community Redevelopment Agency board of directors who approves the annual operating budget and has operational responsibility for the component unit.

Gulf Breeze Financial Services, Inc. (GBFS) was incorporated as of March 6, 1997. The members of the City Council, including the Mayor, serve as directors of GBFS. GBFS was formed exclusively for the purposes of assisting the City of Gulf Breeze in administration, operation, marketing, organizing, and servicing of various financing programs such as the Gulf Breeze Local Government Loan Program through which the City is either a participant or a sponsor of such financing programs, usually involving the issuance of bonds. Gulf Breeze Financial Services, Inc. is a blended component unit reported as an enterprise fund in the City's financial statements. GBFS issues separate financial statements which may be obtained by writing to Gulf Breeze Financial Services, Inc., 315 Fairpoint Drive, Gulf Breeze, FL 32561 or calling (850) 934-4046.

Capital Trust Agency, Inc. (CTA) was established by the City on May 19, 1999, with Resolution 14-99 and incorporated on June 30, 1999, with the directors appointed by the City Council. CTA was formed for the purposes of assisting in the financing, acquisition, construction, development, equipping, maintenance, operation, and/or promotion of certain facilities, intangibles, and capital projects. The City exclusively benefits from the activity of CTA and received \$1,500,000 in miscellaneous revenues during the fiscal year ending September 30, 2019. In 2007, CTA and GBFS formed Capital Trust Agency Community Development Entity, LLC (CTA-CDE) to attract tax credit fund incentives into financing projects to help renew Florida's distressed neighborhoods. CTA holds a 99% ownership interest in CTA-CDE and is the managing member. Accordingly, CTA presents its financial information consolidated with that of CTA-CDE (Subsidiary). CTA and Subsidiary is reported as a discretely presented component unit. CTA and Subsidiary issues separate financial statements which may be obtained by writing to Capital Trust Agency, Inc., 315 Fairpoint Drive, Gulf Breeze, FL 32561 or calling (850) 934-4046.

**Conduit Debt**

The City has sponsored the following financing programs involving the issuance, by the City of Gulf Breeze, Florida, of the following bonds:

- \$16,240,000 Floating Rate Demand Revenue Bonds, Series 1985, \$15,785,000 outstanding.
- \$20,500,000 Variable Rate Demand Revenue Bonds, Series 1999, \$15,830,000 outstanding.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

A. Reporting Entity (Continued)

**Conduit Debt** (Continued)

- \$22,500,000 Floating Rate Demand Revenue Bonds, Series 2001, \$2,280,000 outstanding.
- \$69,775,000 Floating Rate Demand Revenue Bonds, Series 2010, \$49,530,000 outstanding.
- \$40,000,000 Refunding Bond (Local Government Loan Program), Series 2010, \$40,000,000 outstanding.

These bonds were issued pursuant to a Trust Indenture by and between the City and SunTrust Bank, as Trustee, for the purpose of funding the Gulf Breeze Local Government Loan Pool Program, which makes loans to local government and not-for-profit entities. The bonds are payable solely from the Trust and the proceeds generated from loans to the borrowing entities. The City is not liable for repayment of the bonds under the terms of the Trust Agreement, and the sole remedy for any bondholder as set forth in the Trust Agreement is limited to the assets of the Trust. Accordingly, the activity of the trust is not included in these financial statements.

B. Government-Wide and Fund Financial Statements

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on charges and fees for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Some centralized expenses, to include an administrative overhead component, are included in fund direct expenses. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**B. Government-Wide and Fund Financial Statements (Continued)**

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Pension plans recognize revenue when contributions are due, as there is a statutory requirement to make the contribution. Property taxes are recorded as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Agency funds do not have a measurement focus, as they only report assets and liabilities; however, agency funds do use the accrual basis of accounting to recognize receivables and payables.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for certain grant revenues which are recognized as revenues in the same period in which the grant expenditures occurred. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Franchise taxes, licenses, and interest associated with the current fiscal period have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable within the current fiscal period is revenue of the current period. Sales taxes, gasoline taxes, and other intergovernmental revenues collected and held by the state at year-end on behalf of the City, are also recognized as revenue. All other revenue items are considered to be measurable and available only when cash is received by the government.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

C. Measurement Focus and Basis of Accounting (Continued)

The Santa Rosa County Tax Collector bills and collects property taxes for the City in accordance with the laws of the State of Florida. Property taxes attach as an enforceable lien on property as of the date of assessment and remain in effect until discharge by payment. Taxes are payable when levied (on November 1, or as soon thereafter as the assessment roll becomes available to the Tax Collector).

The following is the current property tax calendar:

Lien Date	January 1, 2019
Levy Date	November 1, 2019
Due Date	November 1, 2019
Delinquent Date	April 1, 2020

Discounts of 1% are granted for each month that taxes are paid prior to March 2018.

Revenue recognition criteria for property taxes under the GASB requires that property taxes expected to be collected within 60 days of the current period be accrued. No accrual has been made for 2019 ad valorem taxes because property taxes are not legally due until subsequent to the end of the fiscal year. Current year taxes, which are uncollected as of the end of the fiscal year, are generally immaterial in amount and highly susceptible to uncollectability and, therefore, are not recorded as a receivable as of September 30, 2019.

D. Basis of Presentation

The financial transactions of the City are recorded in individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's utility function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

D. Basis of Presentation (Continued)

Operating expenses for enterprise funds include the cost of sales and service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses, including tap and impact fees intended to cover the impact of future additional infrastructure costs.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first and then unrestricted resources, as they are needed.

The following three broad classifications are used to categorize the fund types used by the City:

**Governmental**

Governmental funds focus on the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) and not net income. The City has the following major governmental funds.

General Fund - This is the City's primary operating fund and is used to account for all financial resources except those required to be accounted for in another fund.

Urban Core Redevelopment Fund - This fund is used to account for the activities of the Gulf Breeze Community Redevelopment Agency. The Community Redevelopment Agency was established to enable the City to utilize tax increment financing (TIF) to foster improvements and redevelopment in the City's commercial corridor.

**Proprietary**

Proprietary funds focus on the determination of net income, financial position, and cash flows. All of the City's proprietary funds are enterprise funds, as fees are charged to external users for services. The following is a description of the major proprietary funds of the City.

Water and Sewer Fund - Used to account for the provision of water and sewer services to the residents of the City and some residents of Santa Rosa County. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

Natural Gas Fund - Used to account for the activity associated with providing gas service to the citizens of the City.



**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

D. Basis of Presentation (Continued)

**Proprietary (Continued)**

South Santa Rosa Utility Fund - Used to account for the operations of the water and sewer system for residents east of Gulf Breeze to Midway and sewage disposal for the residents of the City.

Stormwater Management Fund - To account for activities associated with managing stormwater.

Gulf Breeze Financial Services - Used to account for the activities relating to the administration, operation, marketing, organizing, and servicing of various financing programs, such as the Gulf Breeze Local Government Loan Pool.

**Fiduciary**

Fiduciary funds are used to account for the assets held on behalf of outside parties, including other governments. The City has two major fiduciary funds.

Pension Trust Fund - Used to report the resources that are required to be held in trust for the members and beneficiaries of the one defined benefit pension plan administered by the City; the Police Officers' Retirement Pension Fund.

Agency Funds - Used to account for assets held by the City on behalf of others. The City's agency funds include the Donations Fund, which accounts for contributions for various organizations with the City, and the D.A.R.E. fund, used to account for assets contributed to the Police Department for special projects.

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances

**Cash and Cash Equivalents**

The City considers all highly liquid investments (including restricted assets) with a maturity of ninety days or less when purchased and investments with the State Board of Administration (SBA) to be cash equivalents. Additionally, each fund's equity in the City's investment pool is considered to be a cash equivalent since the City can deposit or effectively withdraw cash at any time without prior notice or penalty.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances  
(Continued)

**Deposits and Investments**

The investment of surplus funds and restricted reserve funds is governed by the City's investment policy under the provisions of Section 218.415, Florida Statutes. Investments authorized by the City's investment policy and state statute include intergovernmental investment pools, money market funds, including money market mutual funds, interest bearing time deposits or savings accounts in qualified public depositories, direct obligations of the U.S. Treasury and U.S. agencies and instrumentalities, and other investments authorized by law or by resolution for a municipality. All the City's investments are stated at fair value.

Chapter 280, Florida Statutes, provides that deposits must be placed in a depository designated under the provisions of Chapter 136 and the regulations of the Department of Banking and Finance as a qualified public depository. As such, these deposits are considered to be fully insured.

The City's cash and investment pool and certain individual funds participate in the Local Government Surplus Funds Trust Fund, operated by Florida's State Board of Administration (SBA). The SBA is governed by Chapter 19-3 of the Florida Administrative Code (FAC). The FAC provides guidance and establishes the general operating procedures for the administration of the Local Government Surplus Funds Trust Fund. Additionally, the Florida Auditor General performs an operational audit of activities and investments of the SBA. In accordance with GASB Statement No. 31, the Local Government Surplus Funds Trust Fund is a "2a-7 like" pool, and thus, SBA investments are valued using the pooled share price. City investments with the SBA may be made or liquidated by wire on a same day basis. The City's investments with the SBA are considered to be cash equivalents for reporting purposes.

Pension trust funds may invest in annuity and life insurance contracts of life insurance companies in amounts sufficient to provide, in whole or in part, the benefits to which all of the participants in the municipal police officers' retirement trust fund shall be entitled under the provisions of Chapter 185, Florida Statutes, and pay the initial and subsequent premiums thereon; time or savings accounts of a national bank, a state bank insured by the Bank Insurance Fund, or a savings and loan association insured by the Savings Association Insurance Fund which is administered by the Federal Deposit Insurance Corporation or a state or federal chartered credit union whose share accounts are insured by the National Credit Union Share Insurance Fund; obligations of the United States or obligations guaranteed as to principal and interest by the United States; bonds issued by the State of Israel; bonds, stocks, or other evidences of indebtedness issued or guaranteed by a corporation organized under the laws of the United States, any state or organized territory of the United States, or the District of Columbia, provided:

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances  
(Continued)

**Deposits and Investments** (Continued)

The corporation is listed on any one or more of the recognized national stock exchanges or on the National Market System of the NASDAQ Stock Market and, in the case of bonds only, holds a rating in one of the three highest classifications by a major rating service; and

The board of trustees shall not invest more than 5 percent of its assets in the common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5 percent of the outstanding capital stock of the company nor shall the aggregate of its investments at cost, in accordance with the trust's investment policy, exceed 50 percent of the fund's assets.

**Receivables**

Revenues receivable are reflected net of an allowance for doubtful accounts. For the General Fund, the Water & Sewer Fund, the Natural Gas Fund, the South Santa Rosa Utility Fund, and the Stormwater Management Fund, the amount of the allowance is equal to accounts receivable in excess of 90 days past due.

**Interfund Receivables and Payables**

Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans between funds outstanding at the end of the fiscal year are referred to as "interfund balances" (i.e., the current portion of interfund loans) or "advances" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as interfund receivables (payables).

Services provided, deemed to be at market, or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation.

**Inventory**

Inventory is valued at cost (first-in, first-out). The consumption method is used to account for the inventory. Under the consumption method, inventory items are recorded as expenditures during the period inventory is used. The General Fund balance equal to the inventory amount has been reserved in the fund financial statements to indicate that it is not available for appropriation.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances  
(Continued)

**Restricted Assets**

Certain resources in the City’s General Fund and proprietary funds have been set aside for repayment of debt, certain projects, and customer deposits and are classified as restricted assets because their use is limited by applicable bond covenants and project requirements.

**Bond Issuance Costs**

Bond issuance costs for proprietary funds are amortized over the estimated life of the issue using the straight-line method. The City follows GASB Statement No. 62 which allows matching the regulated rate recovery of the costs if certain criteria are met.

**Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, curbs and sidewalks, drainage systems, lighting systems, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial cost more than the following:

Land	\$ > 0
Buildings and improvements	\$ 10,000
Infrastructure	\$ 10,000
Improvements other than buildings	\$ 10,000
Machinery and equipment	\$ 1,000

Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The City chose not to retroactively report infrastructure in accordance with Phase III implementation of GASB Statement No. 34. The City’s infrastructure consists of roads, bridges, curbs and sidewalks, drainage systems, lighting systems, and similar items constructed or improved after 2003.

As the government constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances  
(Continued)

**Capital Assets (Continued)**

Major outlays for capital assets and improvements are capitalized as projects are constructed. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until the completion of the project with interest earned on invested proceeds over the same period.

Property, plant, and equipment and infrastructure assets of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

	Years
Buildings and improvements	39
Infrastructure	20-40
Improvements other than buildings	15-27
Machinery and equipment	3-10

**Deferred Outflows and Inflows of Resources**

The City has implemented the provisions of GASB Statement Nos. 63 and 65. Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, provides financial reporting guidance for deferred outflows and inflows of resources, originally introduced and defined in GASB Concepts Statement No. 4, *Elements of Financial Statements*, as an acquisition or consumption, respectively, of net assets applicable to a future reporting period. Further, Concepts Statement No. 4 also identifies net position as the residual of all other elements presented in a statement of financial position. Statement No. 65, *Items Previously Reported As Assets and Liabilities*, reclassifies and recognizes certain items that were formerly reported as assets and liabilities as one of the four financial statement elements, (1) deferred outflows of resources, (2) outflows of resources, (3) deferred inflows of resources, and (4) inflows of resources. Concepts Statement No. 4 requires that deferred outflows and deferred inflows be recognized only in those instances specifically identified in GASB pronouncements. Statement No. 65 provides that guidance.

The City reports increases and decreases in net position that relate to future periods as deferred inflows of resources and deferred outflows of resources, respectively, in a separate section of the statement of net position. The deferred outflows of resources arising from the refunding of bonds is being amortized over the remaining life of the refunding bonds as part of interest expense. The deferred outflows and inflows of resources related to pensions are further discussed in Note 6.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances  
(Continued)

**Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Retirement Plan for the Police Officers of the City of Gulf Breeze, FL (Police Pension Plan) and additions to/deductions from the Police Pension Plan's fiduciary net position have been determined on the same basis as they are reported by the Police Pension Plan.

For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay based on the length of service to the City. All vacation and sick pay is accrued when earned and/or incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in general fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

**Non-Current Liabilities**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. The difference between the re-acquisition price (new debt) and the net carrying value of the old debt creates a deferred gain or loss from advance refunding of debt. This difference is deferred and amortized as a component of interest expense using the bonds outstanding method over the shorter of the remaining life of the old debt or the life of the new debt. The deferred account is reported in deferred outflows.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances  
(Continued)

**Non-Current Liabilities (Continued)**

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums from refundings received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Classification of Fund Balance**

GASB Statement No. 54 (GASB 54), *Fund Balance Reporting and Governmental Fund Type Definitions*, establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB 54, are comprised of the following:

- Nonspendable - includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example: inventories, deposits, prepaid items, and advances to other funds.
- Restricted - includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.
- Committed - includes fund balance amounts that can be used only for the specific purposes that are internally imposed by a formal action (a Resolution) of the government’s highest level of decision making authority, the City Council. Commitments may be changed or lifted only by the City taking the same formal action (a Resolution) that imposed the constraint initially. Contractual obligations are included to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual obligations.
- Assigned - includes amounts intended to be used by the government for specific purposes. The City Council by formal vote (or management designee via Council action) has the authority authorized to assign fund balance to a specific purpose. In governmental funds other than the General Fund, assigned fund balance represents the amount that is not restricted or committed. This indicates that the resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances  
(Continued)

**Classification of Fund Balance** (Continued)

- *Unassigned* - includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification with the General Fund. The General Fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance. The City does not have a formal minimum fund balance policy.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

**Classification of Net Position**

The government-wide and business-type fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

- *Net Investment in Capital Assets* - is intended to reflect the portion of net position which is associated with non-liquid, capital assets, net of related debt.
- *Restricted Net Position* - are liquid assets, generated from revenues and net bond proceeds, which are not accessible for general use because of third-party (statutory, bond covenant or granting agency) limitations.
- *Unrestricted Net Position* – represents unrestricted liquid assets.

F. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.



**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

A. Budgets

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted by ordinance for all major governmental and all proprietary funds. However, budgets for proprietary funds are not legally required to be reported on and are not included in these financial statements. All appropriations lapse at fiscal year-end except for appropriations related to multi-year capital projects.

Budgetary data reflected in the financial statements are established by the following procedures:

Prior to September 1, of each year, proposed budgets are received by the City Council from the City Manager. These proposed expenditures, along with all estimated receipts, taxes to be levied, and balances expected to be brought forward are considered by the City Council. The City Council requires such changes as deemed necessary, sets proposed millages, and establishes dates for tentative and final public budget hearings as prescribed by Florida Statutes.

Proposed budgets are advertised in a newspaper of general circulation in the City. Public hearings are conducted for the purposes of receiving input, responding to complaints, and providing reasons and explanations for intended actions to all citizens participating.

Prior to October 1, the budget for all governmental funds (except for the Police Special Revenue Fund, for which no budget is prepared due to the uncertainty of annual revenues) and proprietary funds of the City is legally enacted through passage of an ordinance. Budget amendments are periodically passed through resolutions during the fiscal year. Budgeted beginning fund balance in the accompanying financial statements reflects planned utilization of prior years' unassigned fund balance to the level required to accomplish current year objectives.

The level of budgetary control (that is the level at which expenditures cannot legally exceed appropriations) has been established at the fund level. The City Manager and Finance Director are authorized to transfer budgeted amounts within departments of a fund and between departments of a fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council. Budget amounts reflected in the financial statements are originally adopted amounts and amounts as amended by action of the City Council by revision of fund totals.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)**

A. Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as assignments of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

**NOTE 3 - DEPOSITS AND INVESTMENTS**

*Deposits:*

Deposits may be exposed to custodial credit risk, which is the risk that in the event of a bank failure, the government's deposits may not be returned. The City manages its custodial credit risk by maintaining its deposits with "Qualified Public Depositories" (QPDs), as defined in Chapter 280, Florida Statutes, which bear no custodial credit risk or are in institutions which meet the exemption requirements of Chapter 280. The exemptions qualify under the exemptions of Section 280.03(e) or 280.03(f), Florida Statutes as a deposit made in accordance with Section 17.57(g), Florida Statutes. The provisions of Chapter 280 allow "Qualified Public Depositories" to participate in a multiple financial institution collateral pool to ensure the security for public deposits. All Qualified Public Depositories must place with the Treasurer of the State of Florida, securities which have a market value equal to 50% of all public funds on deposit at the end of each month in excess of any applicable deposit insurance. In the event of default by a qualified public institution, the State Treasurer will pay public depositors all losses. Losses in excess of insurance and collateral will be paid through assessments between all Qualified Public Depositories. Under this method, all deposits are fully insured or collateralized with securities held by the State Treasurer in the City's name.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)**

*Investments:*

As of September 30, 2019, the City had the following investments:

	Weighted Average Maturity (Years)	<u>2019</u>
Money Market Mutual Funds	0.088	\$ <u>907,250</u>
Florida Municipal Investment Trust	1.69	68,012
Exchange-traded Funds	N/A	1,534,206
Federal Instrumentalities	6.734	5,473,396
Corporate Notes	7.636	1,528,390
State and Local Government Debt	5.277	<u>3,276,268</u>
		<u>11,880,272</u>
Total Investments		<u>\$ 12,787,522</u>

*Fair Value Measurements:*

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The following table presents assets carried at fair value at September 30, 2019:

	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>
Money Market Mutual Funds	\$ 907,250	\$	\$	\$ 907,250
Exchange-traded Funds	1,534,206			1,534,206
Federal Instrumentalities		5,473,396		5,473,396
Corporate Notes		1,528,390		1,528,390
State and Local Government Debt		<u>3,276,268</u>		<u>3,276,268</u>
Total Investments	<u>\$ 2,441,456</u>	<u>\$ 10,278,054</u>	<u>\$ -</u>	<u>\$ 12,719,510</u>

The Florida Municipal Trust Fund is measured at cost and excluded from the fair value hierarchy disclosure.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)**

*Fair Value Measurements:*

Securities are valued using the following approaches:

*Money Market Mutual Funds and Exchange-traded Funds:* Valued at the closing price reported on the active market on which the individual securities are traded.

*Federal Instrumentalities, Corporate Notes and State and Local Government Debt:* Valued based on institutional bond quotes and evaluations based on various market and industry inputs.

*Interest Rate Risk:*

The City's investment policy sets limits to match investment maturities with known cash needs and anticipated cash flow requirements. Investments of current operating funds have same day liquidity. Investments of reserves, project funds, debt proceeds and other non-operating funds have a term appropriate to the needs for funds and in accordance with debt covenants, but shall not exceed ten (10) years.

*Credit Risk:*

The City is authorized under Section 218.415, Florida Statutes, and the City investment policy of the City, to invest and reinvest surplus public funds in its control or possession, in accordance with resolutions to be adopted from time-to-time, in:

- The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes.
- Securities and Exchange Commission registered money market funds.
- Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- Direct obligations of the United States Treasury.
- Federal agencies and instrumentalities.
- Rated or unrated bonds, notes, or instrument backed by the full faith and credit of the government of Israel.
- United States government obligations, United States government agency or instrumentality obligations, and the obligations of federal government sponsored enterprises, which have a liquid market with a readily determinable market value, and securities whose timely payment of principal and interest are fully guaranteed by the foregoing.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)**

*Credit Risk (Continued):*

- Securities of, or other interests in, any open-end or closed-end management type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss. 80a-1 et seq., as amended from time-to-time, provided the portfolio of such investment company or investment trust is limited to obligations of the United States Government or any agency or instrumentality thereof and to repurchase agreements fully collateralized by such United States Government obligations and provided such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian.
- Investment-grade obligations of state and local governments and public authorities.
- Collateralized guaranteed investment contracts.
- Mutual funds, or exchange-traded funds (“high grade equity funds”) that are comprised primarily of U.S. based, large cap companies that are dividend achievers or dividend aristocrats.
- High grade corporate debt consisting of U.S. dollar denominated debt obligations of domestic or foreign corporations, or foreign sovereignties issued in the U.S. or in foreign markets.
- Other investments authorized by law or by ordinance for a county or a municipality.

At September 30, 2019, the City’s investments had the following credit quality:

<u>Security Type</u>	<u>Credit Rating</u>	<u>Portfolio Asset Allocation</u>
Money Market Mutual Funds	NR	7.14%
Equity Funds	N/A	12.08%
Federal Instrumentalities	AAA	27.10%
Federal Instrumentalities	AA	15.95%
Corporate Notes	AA	3.67%
Corporate Notes	A	8.34%
State and Local Government Debt	AAA	1.76%
State and Local Government Debt	AA	17.46%
State and Local Government Debt	A	6.50%

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)**

*Credit Risk (Continued):*

The City's investment policy has established asset allocation and issuer limits on the following investments to reduce concentration of credit risk of the entity's investment portfolio.

	Asset Allocation Maximum	Individual Issuer Limit
U.S. Government Obligations	100%	N/A
Local Government Investment Pools	100%	N/A
Certificates of Deposit	25%	50%
Federal Agency & Instrumentality Obligations	100%	50%
Collateralized Repurchase Agreements	15%	50%
Other Investment Pools (Rated "A" or better)	30%	50%
State and/or Local Government Taxable and/or Tax-Exempt Debt	30%	50%
High Grade Corporate Debt and Commercial Paper	15%	50%
High Grade Exchange-traded Funds	25%	50%

*Concentration of Credit Risk:*

As of September 30, 2019, the City had the following issuer concentrations based on fair value:

	Fair Value	Portfolio Asset Allocation
Money Market Mutual Funds:		
Schwab Government Money Fund	\$ 907,250	7.13%
Equity Funds:		
ALPS Alerian MLP ETF	168,743	1.33%
ISHARES Select Dividend ETF	319,613	2.51%
ISHARES US Utilities ETF	356,153	2.80%
Schwab US Dividend ETF	344,183	2.71%
Vanguard Dividend Appreciation ETF	345,514	2.72%
Federal Instrumentalities:		
Federal Farm Credit Banks Funding Corporation	251,530	1.98%
Federal Home Loan Bank Notes	1,649,881	12.97%
Federal Home Loan Mortgage Corporation	1,358,247	10.68%
Federal National Mortgage Association	2,199,482	17.28%
Government National Mortgage Association	14,256	0.11%

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)**

*Concentration of Credit Risk (Continued):*

	<u>Fair Value</u>	<u>Portfolio Asset Allocation</u>
Corporate Notes:		
Apple, Inc.	277,482	2.18%
BP Capital Market	161,716	1.27%
J P Morgan Chase	285,994	2.25%
Oracle Corporation	345,066	2.71%
Wal-Mart Stores	152,134	1.20%
Wells Fargo Bank	185,796	1.46%
American Express	83,434	0.66%
Exxon Mobil Corporation	36,768	0.29%
State and Local Government Debt:		
Alameda County, California	73,138	0.58%
Antelope Valley Community College District	53,070	0.42%
Bay Area Toll R	165,362	1.30%
City of Chicago/Chicago Midway Airport Revenue Refunding Bonds	120,298	0.95%
City of Fort Lauderdale, Florida	25,246	0.20%
Dormitory Authority of the State of New York	101,074	0.79%
Energy Northwest / Columbia Generating Station Electric Revenue Bonds	230,182	1.81%
Florida Hurricane Catastrophe Fund Finance Corporation	25,353	0.20%
Greater Orlando Aviation Authority	103,609	0.81%
Guilford County, North Carolina Build America Bonds	158,285	1.24%
Kansas Development Finance Authority	53,640	0.42%
L'Anse Creuse Public Schools County of Macomb, State of Michigan	103,255	0.81%
Minneapolis - St. Paul Metropolitan Airports Commission	25,224	0.20%
New Orleans Aviation Board	75,670	0.59%
Niagara Falls Bridge Commission/Toll Bridge System Revenue Bonds	187,223	1.47%
North Carolina A&T University	118,377	0.93%
Oregon State Lottery Revenue Bonds	179,592	1.41%
Passaic Valley Water Commission Water Supply System	251,700	1.98%
Public Finance Authority/Taxable Refunding Revenue Bonds	149,869	1.18%
Rhode Island Housing and Mortgage Finance Corporation/Homeownership Opportunity Bonds	190,886	1.50%
State of California	308,089	2.42%
State of Hawaii	78,642	0.62%
State of Louisiana	90,086	0.71%
State of Montana	45,387	0.36%
State of New York General Obligation Bonds	151,150	1.19%
State of Oregon	55,515	0.44%
The Oklahoma Development Finance Authority	25,241	0.20%
The Regents of the University of California	105,810	0.83%
Triborough Bridge and Tunnel Authority	25,295	0.20%
	<u>\$ 12,719,510</u>	<u>100%</u>

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 4 - RECEIVABLES AND DUE FROM OTHER GOVERNMENTS**

Receivables at September 30, 2019, were as follows:

	Governmental Activities		Business-Type Activities					Non-Major Proprietary Funds	Total Primary Government
	General	Non-Major Governmental	Water and Sewer	Natural Gas	South Santa Rosa Utility	Stormwater Management	Gulf Breeze Financial Services		
		Funds							
Accounts	\$ 238,127	\$ -	\$ -	\$ -	\$ 28,067	\$ -	\$ 3,958	\$ -	\$ 270,152
Utilities	-	-	380,642	301,348	850,951	54,245	-	98,999	1,686,185
Notes	-	-	-	-	-	-	-	-	-
Other	1,489	60	7,177	2,911	195,967	-	-	-	207,604
	<u>239,616</u>	<u>60</u>	<u>387,819</u>	<u>304,259</u>	<u>1,074,985</u>	<u>54,245</u>	<u>3,958</u>	<u>98,999</u>	<u>2,163,941</u>
Less allowance for uncollectible accounts	4,682	-	32,620	30,088	75,872	2,821	-	7,504	153,587
Total	<u>\$ 234,934</u>	<u>\$ 60</u>	<u>\$ 355,199</u>	<u>\$ 274,171</u>	<u>\$ 999,113</u>	<u>\$ 51,424</u>	<u>\$ 3,958</u>	<u>\$ 91,495</u>	<u>\$ 2,010,354</u>

The City's due from other governments for governmental activities was \$283,712 as of September 30, 2019, which consisted of amounts due from the State of Florida and Santa Rosa County, Florida, primarily for taxes.

The City's due from other governments for business-type activities was \$183,063 as of September 30, 2019, which consisted of amounts due to GBFS from CTA for expenses for shared personnel and office space and amounts due from Santa Rosa County, Florida, for FEMA reimbursements.



**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 5 - CHANGES IN CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2019, was as follows:

**Primary Government**

	Beginning Balance	Increases	Decreases/ Transfers	Ending Balance
<b>Governmental Activities</b>				
Capital assets not being depreciated				
Land	\$ 1,646,909	\$ -	\$ -	\$ 1,646,909
Construction in progress	183,580	694,036	83,844	793,772
Total capital assets not being depreciated	<u>1,830,489</u>	<u>694,036</u>	<u>83,844</u>	<u>2,440,681</u>
Capital assets being depreciated				
Buildings and improvements	12,449,387	180,851	-	12,630,238
Improvements other than buildings	15,928,621	32,562	(83,844)	16,045,027
Infrastructure	1,077,264	-	-	1,077,264
Machinery and equipment	6,518,066	358,397	132,804	6,743,659
Total capital assets being depreciated	<u>35,973,338</u>	<u>571,810</u>	<u>48,960</u>	<u>36,496,188</u>
Less accumulated depreciation				
Buildings and improvements	(4,526,861)	(505,263)	-	(5,032,124)
Improvements other than buildings	(12,948,748)	(703,277)	-	(13,652,025)
Infrastructure	(401,463)	(55,498)	-	(456,961)
Machinery and equipment	(5,145,725)	(387,703)	(132,804)	(5,400,624)
Total accumulated depreciation	<u>(23,022,797)</u>	<u>(1,651,741)</u>	<u>(132,804)</u>	<u>(24,541,734)</u>
Total capital assets being depreciated, net	<u>12,950,541</u>	<u>(1,079,931)</u>	<u>(83,844)</u>	<u>11,954,454</u>
<b>Governmental Activities, net</b>	<u>\$ 14,781,030</u>	<u>\$ (385,895)</u>	<u>\$ -</u>	<u>\$ 14,395,135</u>
<b>Business-Type Activities</b>				
Capital assets not being depreciated				
Land	\$ 3,853,887	\$ 329,338	\$ 49,381	\$ 4,133,844
Construction in progress	797,486	1,410,894	296,901	1,911,479
Total capital assets not being depreciated	<u>4,651,373</u>	<u>1,740,232</u>	<u>346,282</u>	<u>6,045,323</u>
Capital assets being depreciated				
Buildings and improvements	2,924,793	-	-	2,924,793
Improvements other than buildings	8,533,651	3,052	-	8,536,703
Infrastructure	51,322,071	451,571	(292,475)	52,066,117
Machinery and equipment	7,614,139	404,054	138,315	7,879,878
Total capital assets being depreciated	<u>70,394,654</u>	<u>858,677</u>	<u>(154,160)</u>	<u>71,407,491</u>
Less accumulated depreciation				
Buildings and improvements	(930,948)	(136,348)	-	(1,067,296)
Improvements other than buildings	(1,906,593)	(479,243)	-	(2,385,836)
Infrastructure	(35,212,922)	(1,642,250)	-	(36,855,172)
Machinery and equipment	(5,961,858)	(575,305)	(117,198)	(6,419,965)
Total accumulated depreciation	<u>(44,012,321)</u>	<u>(2,833,146)</u>	<u>(117,198)</u>	<u>(46,728,269)</u>
Total capital assets being depreciated, net	<u>26,382,333</u>	<u>(1,974,469)</u>	<u>(271,358)</u>	<u>24,679,222</u>
<b>Business-Type Activities, net</b>	<u>\$ 31,033,706</u>	<u>\$ (234,237)</u>	<u>\$ 74,924</u>	<u>\$ 30,724,545</u>

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 5 - CHANGES IN CAPITAL ASSETS (Continued)**

Depreciation expense was charged to functions/programs of the primary government as follows:

**Governmental Activities**

General government	\$ 99,530
Public safety	340,367
Transportation	466,664
Economic environment	28,531
Culture and recreation	<u>716,649</u>

Total depreciation expense - governmental activities	<u>\$ 1,651,741</u>
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**Business-Type Activities**

Water and Sewer	\$ 261,758
Natural Gas	446,525
South Santa Rosa Utility	1,981,558
Stormwater Management	128,939
Gulf Breeze Financial Services	8,366
Non-major proprietary funds	<u>6,000</u>

Total depreciation expense - business-type activities	<u>\$ 2,833,146</u>
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**NOTE 6 - DEFINED BENEFIT PENSION PLANS**

***Florida Retirement System - General Employees:***

The Florida Retirement System (FRS) was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy Program (HIS), a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any state-administered retirement system in paying the costs of health insurance.

The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. That report may be obtained by writing to the Florida Division of Retirement, 2639 N. Monroe Street, Building C, Tallahassee, Florida 32399, or calling 1-850-488-6491.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida Retirement System - General Employees (Continued)*

*FRS Pension Plan*

A. Plan Description

The City contributes to the FRS Pension Plan, a cost-sharing multiple-employer defined benefit pension plan administered by the State of Florida Division of Retirement, Department of Management Services. The FRS Pension Plan provides retirement, disability, or death benefits to plan members or their designated beneficiaries. Chapters 121, 122, and 123, Florida Statutes, provide the authority under which benefit provisions are established. The provisions may only be amended by legislative action. All permanent employees hired prior to January 1, 1996, participate in this plan.

B. Contribution and Funding Policy

Contribution requirements of the plan are established in Chapter 121, Florida Statutes, and may only be amended by legislative action. Effective July 1, 2011, the Florida Legislature passed Senate Bill 2100 requiring all employee members to contribute 3% to the FRS Pension Plan. Formerly, only employers were required to contribute to the FRS Pension Plan. The FRS Pension Plan funding policy now provides for monthly employer and employee contributions at actuarially determined rates that, expressed as percentages of annual covered payroll are adequate to accumulate sufficient assets to pay benefits when due. Level percentages of payroll employer contribution rates, established by state law, are determined using the entry-age actuarial funding method. If an unfunded actuarial liability re-emerges as a result of future plan benefit changes, assumption changes, or methodology changes, it is assumed any unfunded actuarial liability would be amortized over 30 years, using level dollar amounts. Except for gains reserved for rate stabilization, it is anticipated future actuarial gains and losses are amortized on a rolling 10% basis, as a level dollar amount.

In July 2002, the Florida Legislature established a uniform contribution rate system for the FRS, which remained in effect with the passage of Senate Bill 2100. The uniform contribution system covers both the FRS Pension Plan and the FRS Investment Plan. Employers and employees contribute a percentage of the total payroll for each class of FRS membership.

Effective July 1, 2019, the actuarially determined contribution rates, expressed as a percentage of covered payroll, including the required employee 3% contribution are 28.48% for police officer and firefighter (special risk) employees, 11.47% for regular employees, and 14.60% for DROP.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida Retirement System - General Employees (Continued)*

*FRS Pension Plan (Continued)*

B. Contribution and Funding Policy (Continued)

The City contributed 100% of its statutorily required contributions for the current and preceding three years. The City's contributions to the FRS Pension Plan for fiscal year ended September 30, 2019 are listed below.

General employees	\$ 4,372
Special risk employees	34,036
DROP	<u>13,307</u>
 Total contributions	 <u>\$ 51,715</u>

C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2019, the City reported a net pension liability of \$645,875 for its proportionate share of the FRS Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The City's proportionate share of net pension liability was based on the City's fiscal year 2019 contributions relative to the fiscal year 2019 contributions of all participating members. At June 30, 2019, the City's proportionate share was 0.001875438%, which was a decrease of 0.000153063% from its proportionate share measured at June 30, 2018.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida Retirement System - General Employees (Continued)*

*FRS Pension Plan (Continued)*

C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended September 30, 2019, the City recognized pension expense of \$115,204 related to the FRS Pension Plan. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 38,309	\$ 401
Change in assumptions	165,887	-
Net difference between projected and actual earnings on FRS Pension Plan investments	-	35,733
Changes in proportion and differences between City FRS Pension Plan contributions and proportionate share of FRS Pension Plan contributions	12,340	107,628
City FRS Pension Plan contributions subsequent to measurement date	16,333	-
	\$ 232,869	\$ 143,762

The deferred outflows of resources related to pensions totaling \$16,333 resulting from City contributions to the FRS Pension Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30			
2020		\$	27,207
2021			(3,692)
2022			23,188
2023			21,804
2024			4,048
Thereafter			219
		\$	72,774

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida Retirement System - General Employees (Continued)*

*FRS Pension Plan (Continued)*

D. Actuarial Assumptions

The total pension liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60%
Salary increases	3.25%, average, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on FRS Pension Plan investments was not based on historical returns, but instead is based in a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major class are summarized in the following table:

	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.00%	3.30%	3.30%	1.20%
Fixed income	18.00%	4.10%	4.10%	3.50%
Global equity	54.00%	8.00%	6.80%	16.50%
Real estate (property)	11.00%	6.70%	6.10%	11.70%
Private equity	10.00%	11.20%	8.40%	25.80%
Strategic investments	6.00%	5.90%	5.70%	6.70%
	<u>100.00%</u>			
Assumed inflation - Mean		2.60%		1.70%

Note: (1) As outlined in the FRS Pension Plan's investment policy.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida Retirement System - General Employees (Continued)*

*FRS Pension Plan (Continued)*

E. Discount Rate

The discount rate used to measure the total pension liability was 6.90%. The FRS Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

F. Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the City's proportionate share of net pension liability calculated using the discount rate of 6.90% as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% point lower (5.90%) or 1% point higher (7.90%) than the current rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
City's proportionate share of the net pension liability	\$ 1,116,502	\$ 645,875	\$ 252,821

G. Pension Plan Fiduciary Net Position

Detailed information about the FRS Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

H. Payables to the Pension Plan

At September 30, 2019 the City reported a payable of \$4,689 for the outstanding amount of contributions to the FRS Pension Plan required for the year ended September 30, 2019.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida Retirement System - General Employees (Continued)*

*HIS Pension Plan*

A. Plan Description

The Retiree Health Insurance Subsidy Program (“HIS Plan”) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Florida Department of Management Services.

B. Benefits Provided

For the year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum payment of \$30 and a maximum payment of \$150 per month pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which includes Medicare.

C. Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. At September 30, 2019 the contribution rate was 1.66%. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City’s contributions to the HIS Plan totaled \$12,895 for the year ended September 30, 2019 .



**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida Retirement System - General Employees (Continued)*

*HIS Pension Plan (Continued)*

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2019, the City reported a net pension liability of \$126,820 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018.

The City's proportionate share of net pension liability was based on the City's fiscal year 2019 contributions relative to the fiscal year 2019 contributions of all participating members. At June 30, 2019, the City's proportionate share was 0.001133433%, which was a decrease of 0.000230624% from its proportionate share measured at June 30, 2018.

For the year ended September 30, 2019, the City recognized pension expense (income) of \$(11,018) related to the HIS Plan. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,540	\$ 155
Change in assumptions	14,685	10,365
Net difference between projected and actual earnings on HIS Plan investments	82	-
Changes in proportion and differences between City HIS Plan contributions and proportionate share of HIS Plan contributions	-	68,735
City HIS Plan contributions subsequent to measurement date	1,677	-
	\$ 17,984	\$ 79,255

The deferred outflows of resources related to pensions totaling \$1,677 resulting from City contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2020.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida Retirement System - General Employees (Continued)*

*HIS Pension Plan (Continued)*

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30		
2020	\$	(18,279)
2021		(14,019)
2022		(11,390)
2023		(11,514)
2024		(4,655)
Thereafter		(3,091)
	\$	(62,948)

E. Actuarial Assumptions

Actuarial valuations for the HIS Plan are conducted biennially. The July 1, 2018 HIS valuation is the most recent actuarial valuation and was used to develop the total pension liability amount as of June 30, 2019. The July 1, 2019 actuarial valuation was determined using the following actuarial assumptions at the June 30, 2019 measurement date:

Inflation	2.60%
Salary increases	3.25%, average, including inflation
Municipal Bond Rate	3.50%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

Because the HIS Plan is funded on a pay-as-you-go basis, no experience study has been completed for that plan. The actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study conducted for the FRS Pension Plan.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida Retirement System - General Employees (Continued)*

*HIS Pension Plan (Continued)*

F. Discount Rate

The discount rate used to measure the total pension liability was 3.50%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

G. Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the City's proportionate share of net pension liability calculated using the discount rate of 3.50% as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% point lower (2.50%) or 1% point higher (4.50%) than the current rate:

	1% Decrease (2.50%)	Current Discount Rate (3.50%)	1% Increase (4.50%)
City's proportionate share of the net pension liability	\$ 144,771	\$ 126,820	\$ 111,868

H. Pension Plan Fiduciary Net Position

Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

I. Payables to the Pension Plan

At September 30, 2019 the City reported a payable of \$1,143 for the outstanding amount of contributions to the HIS Plan required for the year ended September 30, 2019.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida League of Cities - Police Officers*

A. Plan Description

Police officers hired after January 1, 1996 participate in the Retirement Plan for the Police Officers of the City of Gulf Breeze, Florida, a single-employer defined benefit pension plan administered by the City of Gulf Breeze, FL, which uses the Florida Municipal Pension Trust Fund (FMPTF), a division of the Florida League of Cities, Inc. to manage the Plan's investments. Chapter 185, Florida Statutes provides the authority under which benefit provisions are established. An employee becomes fully vested after six years of credited service with normal retirement at age 55 or age 52 with 25 years of credited service. These provisions may only be amended by legislative action. The FMPTF issues a publicly available financial report that includes financial statements and required supplementary information of the defined benefit pension plan of the City's police employees. The Retirement Plan for the Police Officers of the City of Gulf Breeze, FL (Police Pension Plan) does not issue audited stand-alone financial statements.

Name of the pension plan:	Retirement Plan for the Police Officers of the City of Gulf Breeze, FL
Legal plan administrator:	Board of Trustees of the Retirement Plan for the Police Officers of the City of Gulf Breeze, FL
Plan type:	Single-employer defined benefit pension plan
Number of covered individuals:	30 (five inactive employees and beneficiaries currently receiving benefits; 9 inactive employees entitled to but not yet receiving benefits; 16 active employees)
Contribution requirement:	Employer contributions are actuarially determined; employees must contribute 4.00% of pensionable earnings; employee contribution requirement may be amended by City ordinance, but employer contribution requirement is subject to State minimums.
Pension plan reporting:	The plan issues an unaudited stand-alone financial report each year, which contains information about the plan's fiduciary net position. The plan's fiduciary net position has been determined on the same basis used by the pension plan and is equal to the market value of assets calculated under the accrual basis of accounting. This report is available to the public at the plan's administrative office: Retirement Department, Florida League of Cities, Inc., P.O. Box 1757, Tallahassee, FL 32302, (800) 342-8112.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida League of Cities - Police Officers (Continued)*

**B. Benefits Provided**

Employees covered:	Police officers employed by the City of Gulf Breeze, FL
Types of benefits offered:	Retirement, disability, and pre-retirement death benefits
Basic pension formula:	3.50% of average earnings times service earned through March 2, 2014 plus 3% of average earnings times service earned on and after March 2, 2014.
Early retirement adjustment:	Early retirement pension is reduced by 3% for each year by which the early retirement date precedes the normal retirement date.
Disability pension:	Larger of basic pension formula or 42% of average earnings (for service-connected disabilities) Larger of basic pension formula or 25% of average earnings (for non-service-connected disabilities if the participant has earned at least 10 years of service) Disability benefits are offset as necessary to preclude the total of the disability benefit, worker's compensation, and other City-provided disability compensation from exceeding average earnings.
Pre-retirement death benefit:	Basic pension formula payable for 10 years at early or normal retirement age (payable to the beneficiary of a vested participant) Return of accumulated employee contributions (payable to the beneficiary of a non-vested participant)
Normal retirement age:	Age 55 with at least six years of service, or age 52 with at least 25 years of service.
Early retirement age:	Age 50 with at least six years of service
Vesting requirement:	100% vesting after six years of service
Form of payment:	Actuarially increased single life annuity 10-year certain and life annuity Actuarially equivalent 50%, 66.67%, 75%, or 100% joint and contingent annuity Any other actuarially equivalent form of payment approved by the Board of Trustees
Average earnings:	Average of the highest five years of pensionable earnings out of the last 10 years
Cost-of-living adjustment:	3.00% per year, delayed three years after retirement with respect to benefits earned after February 3, 2014.
Supplemental benefit:	\$5.00 per month times years of service (payable as a single life annuity)
Legal authority:	The plan was established effective January 1, 1996 pursuant to City ordinance and has been amended several times since that date.
Changes:	No plan changes were adopted since the prior measurement date.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida League of Cities - Police Officers (Continued)*

C. Contributions

Article X, Section 14 of the State Constitution and Part IV, Chapter 112, Florida Statutes grant the authority to establish and amend the contribution requirements of the City. Both of these provisions require that any increase in retirement benefits must be funded concurrently on an actuarially sound basis. Rates are based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Active plan members are required to contribute 4% to the plan. All required employer contributions are made monthly at actuarially determined rates.

Under the aggregate cost valuation method, funding amounts are determined by computing future plan costs. The City is responsible for the non-employee actuarially determined annual required contribution; however, State contributions can be used when determining the City's actual contribution. As a result, State contributions are included when computing percentage contributions.

The City's contributions to the Police Pension Plan totaled \$203,262 for the year ended September 30, 2019.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida League of Cities - Police Officers (Continued)*

**D. Actuarial Assumptions**

Employer's reporting date:	September 30, 2019
Measurement date:	September 30, 2019
Actuarial valuation date:	October 1, 2018
Discount rate:	7.00% per annum (2.77% per annum is attributable to long-term inflation); this rate was used to discount all future benefit payments.
Salary increases:	4.00% per annum
Cost-of-living increases:	3.00% per year, delayed three years after retirement with respect to benefits earned after February 3, 2014.
Mortality basis:	Sex-distinct rates set forth in the RP-2000 Blue Collar Mortality Table, with full generational improvements in mortality using Scale BB
Retirement:	Retirement is assumed to occur at normal retirement age.
Other decrements:	None assumed
Non-investment expenses:	Liabilities have been loaded by 1.75% to account for non-investment expenses.
Future contributions:	Contributions from the employer and employees are assumed to be made as legally required.
Changes:	No assumptions have changed since the prior measurement date.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida League of Cities - Police Officers (Continued)*

D. Actuarial Assumptions (Continued)

The long-term expected rate of return on Police Pension Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Police Pension Plan's target asset allocation as of September 30, 2019 (see the discussion of the Police Pension Plan's investment policy) are summarized in the following table:

<u>Investment Category</u>	<u>Target Allocation</u>	<u>Expected Long-Term Real Return</u>	
Core bonds	15.00%	1.60%	per annum
Core plus	15.00%	2.10%	per annum
U.S. large cap equity	34.00%	4.60%	per annum
U.S. small cap equity	11.00%	5.50%	per annum
Non-U.S. equity	15.00%	6.70%	per annum
Core real estate	10.00%	5.00%	per annum
Total or weighted arithmetic average	<u>100.00%</u>	<u>4.23%</u>	per annum

E. Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that the employee contributions will be made at the current contribution rate and that the City's contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the employee rate. Based on those assumptions, the Police Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current employees. Therefore, the long-term expected rate of return on Police Pension Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida League of Cities - Police Officers (Continued)*

F. Changes in Net Pension Liability

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
Balance as of September 30, 2018	\$ 4,609,688	\$ (4,764,022)	\$ (154,334)
Change due to:			
Service cost	277,894	-	277,894
Expected interest growth	339,978	(340,874)	(896)
Unexpected investment income	-	66,283	66,283
Demographic experience	(426,231)	-	(426,231)
Employer contributions	-	(247,998)	(247,998)
Employee contributions	-	(33,813)	(33,813)
Benefit payments & refunds	(49,239)	49,239	-
Administrative expenses	-	17,716	17,716
Changes in benefit terms	-	-	-
Assumption changes	-	-	-
Balance as of September 30, 2019	<u>\$ 4,752,090</u>	<u>\$ (5,253,469)</u>	<u>\$ (501,379)</u>

G. Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 7.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1% -point lower (6.00%) or 1% -point higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Total pension liability	\$ 5,594,625	\$ 4,752,090	\$ 4,079,628
Less fiduciary net position	(5,253,469)	(5,253,469)	(5,253,469)
Net pension asset	<u>\$ 341,156</u>	<u>\$ (501,379)</u>	<u>\$ (1,173,841)</u>

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida League of Cities - Police Officers (Continued)*

H. Pension Plan Fiduciary Net Position

Detailed information about the Police Pension Plan's fiduciary net position is available in the separately issued FMPTF report.

I. Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2019, the City recognized pension expense of \$275,155. At September 30, 2019 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Balance as of September 30, 2018	\$ 1,390,650	\$ 856,268
Change due to:		
Amortization payments	(214,593)	(200,339)
Investment gain/loss	66,283	-
Demographic gain/loss	-	426,231
Assumption changes	-	-
Total change	(148,310)	225,892
Balance as of September 30, 2019	\$ 1,242,340	\$ 1,082,160

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida League of Cities - Police Officers (Continued)*

I. Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Balance as of September 30, 2019	\$ 1,242,340	\$ 1,082,160
Amount recognized in the 2019/2020 pension expense:		
Investment gain/loss	13,257	73,942
Demographic gain/loss	102,753	118,592
Assumption changes	44,144	7,805
Total change	160,154	200,339
Balance as of September 30, 2020	1,082,186	881,821
Amount recognized in the 2020/2021 pension expense:		
Investment gain/loss	13,257	63,497
Demographic gain/loss	102,753	118,592
Assumption changes	44,144	7,805
Total change	160,154	189,894
Balance as of September 30, 2021	922,032	691,927
Amount recognized in the 2021/2022 pension expense:		
Investment gain/loss	13,257	9,157
Demographic gain/loss	102,753	118,592
Assumption changes	44,144	7,805
Total change	160,154	135,554
Balance as of September 30, 2022	761,878	556,373

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

*Florida League of Cities - Police Officers (Continued)*

I. Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Amount recognized in the 2022/2023 pension expense:		
Investment gain/loss	13,255	-
Demographic gain/loss	102,753	118,592
Assumption changes	44,144	7,805
Total change	160,152	126,397
Balance as of September 30, 2023	601,726	429,976
Amount recognized in the 2023/2024 pension expense:		
Demographic gain/loss	102,753	118,592
Assumption changes	44,144	7,805
Total change	146,897	126,397
Balance as of September 30, 2024	\$ 454,829	\$ 303,579

J. Payables to the Pension Plan

At September 30, 2019 the City had no payable to the pension plan required for the year ended September 30, 2019.

K. Required Supplementary Information

The Schedule of Contributions and Schedule of Changes in Employer Net Pension Liability and Related Ratio can be found in the required supplementary information of this comprehensive annual financial report.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

GASB Statement No. 75, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, requires governments to account for other postemployment benefits (OPEB) on an accrual basis, rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially determined expenses when a future retiree earns their postemployment benefits, rather than when they use their postemployment benefits. The total OPEB liability is recorded at the fund level for proprietary activities and the allocated amount for governmental activities is presented at the government-wide level. The annual OPEB cost is included in the line item of personal services for proprietary fund statements and is allocated by function for governmental activities on the government-wide financial statements.

**A. Plan Description**

The City provides postemployment benefits for eligible participants enrolled in the City-sponsored single-employer plans for health care through BlueCare HMO 59. These benefits are provided in the form of an implicit rate subsidy where retirees pay combined active/retiree rates for health coverage.

The City has followed a pay-as-you-go funding policy, contributing only those amounts necessary to provide for its portion of current year benefit costs and expenses. The contribution requirement for plan members are established by the City. For active employees, the City pays any remaining required amounts after contributions of plan members are taken into account. Retired members pay the full premium associated with the coverage elected. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

The City contracted with a recognized and certified actuarial firm to provide an actuarial valuation of postemployment benefits. A copy of this report can be obtained by contacting the City of Gulf Breeze's Finance Department.

At September 30, 2019, plan membership consisted of the following:

Retired employees currently receiving health benefits	1
Inactive employees entitled to but not yet receiving health benefits	0
Active employees	94
Total	95

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

B. Benefits Provided

The City uses BlueCare HMO 59 as their provider to provide retiree health care medical and prescription drug coverage to eligible retirees of any age.

C. Total OPEB Liability

At September 30, 2019, the City reported a total OPEB liability of \$80,426 for the single-employer plan. The total OPEB liability was measured as of September 30, 2019 and was determined by an actuarial valuation as of that date. The total OPEB liability as of September 30, 2019, reflects the following changes of benefit terms and actuarial assumptions for the plan:

- The interest rate changed from the beginning of the year of 4.24% to 2.66% as of the end of the year, using the 20-year bond rates and a change in Actuarial Cost methodology to the Entry Age Normal (EAN) method per GASB No. 75.
- In 2019, no plan experience is reflected in the GASB No. 75 schedule of statement of changes, as this is the first certified valuation.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

**D. Actuarial Assumptions**

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. As such, amounts regarding the funding status of the plan and the annual required contributions of the employer are subject to revision as actual results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect long-term perspective. Significant accrual methods and assumptions for the reporting period September 30, 2019 were as follows:

Discount rate:	2.66% per annum (source) Bond Buyer 20-Bond GO index
Salary increases:	3.50% per annum
Medical inflation rate	Chained-CPI (C-CPI) of 2.0% per annum
Marriage rate	An assumed marriage rate of 50% was used for all future retirees.
Medicare eligibility	All current and future retirees are assumed to be eligible for Medicare.
Actuarial cost method	Entry Age Normal based on level percentage of projected salary.
Retirement:	Retirement is assumed to occur at normal retirement age.
Plan participation percentage	The participation percentage is the assumed rate of future eligible retirees who elect to continue health coverage at retirement. It is assumed that 10% of all employees and their dependents who are eligible for early retirement benefits will participate in the retiree medical plan. Based on City's expectations, no (0%) participants will enroll in the plan once Medicare eligible.
Plan election rate	It is assumed 100% of eligible future retirees will elect the BlueCare HMO 59 plan.
Mortality rates	Generational RP-2014, back projected to 2006, projected forward using scale MP-18.
Health care cost trend rate	Annual trends are based on the current HCA Consulting trend study and are applied on a select and ultimate basis. Select trends are reduced 0.5% each year until reaching the ultimate trend rate. Pre-Medicare medical and Rx benefits; select rate 6.5%; ultimate rate 4.5% Administrative fees; select rate 4.5%; ultimate rate 4.5%

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

E. Changes to Total OPEB Liability

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Balances as of October 1, 2018	\$ 74,721	\$ -	\$ 74,721
Change for the year:			
Service cost	4,178	-	4,178
Interest cost	2,778	-	2,778
Changes in assumptions or other inputs	3,462	-	3,462
Benefit payments	(4,713)	-	(4,713)
Balances as of September 30, 2019	<u>\$ 80,426</u>	<u>\$ -</u>	<u>\$ 80,426</u>

F. Sensitivity Analysis

The following table represents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% point lower (1.66%) or 1% point higher (3.66%) than the current discount rate.

<u>OPEB Discount Rate Sensitivity</u>	1% Decrease 1.66%	Current Discount Rate 2.66%	1% Increase 3.66%
City's total OPEB Liability	\$ 85,000	\$ 80,426	\$ 75,000



**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

The following table represents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% point lower (5.50% decreasing to 3.50%) or 1% point higher (7.50% decreasing to 5.50%) than the current rate.

<u>Health Care Cost Trend Rate Sensitivity</u>	Healthcare Cost		
	1% Decrease (5.50% decreasing to 3.50%)	Trend Rates (6.50% decreasing to 4.50%)	1% Increase (7.50% decreasing to 5.50%)
City's total OPEB Liability	\$ 71,000	\$ 80,426	\$ 94,000

**NOTE 8 - DEFINED CONTRIBUTION PENSION PLAN**

The City, for general employees hired after January 1, 1996, participates in the Florida Municipal Pension Trust Fund, a defined contribution pension plan administered by the Florida League of Cities. This plan provides benefits at retirement to general employees of the City. Chapter 121, Florida Statutes provides the authority under which benefit provisions are established. These provisions may only be amended by legislative action. Eligible employees must have completed one year of service before the City begins making contributions on their behalf. The City is required to make contributions equal to 8% of compensation for each eligible employee. Employees are not allowed to contribute to the plan. Contribution requirements are established and may be amended by City Council action.

Florida League of Cities financial statements are prepared using the accrual basis of accounting. Employer contributions are recognized in the period that the contributions are due. Annual valuations are required for all defined contribution plans. The Florida League of Cities, as administrator, will provide these valuations. The valuations provide allocation of employer contributions, earnings and losses, distributions, and forfeitures. The Florida League of Cities issues a publicly available financial report that includes financial statements and required supplementary information. That report can be obtained by writing to Florida League of Cities, Inc., 201 West Park Avenue, Tallahassee, FL 32302-1757, or by calling (850) 222-9684.

The City's contributions to the plan for the year ended September 30, 2019 totaled \$258,598, which was equal to the required contributions for the year.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 9 - DEFERRED COMPENSATION PLAN**

The City offers employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is a tax-deferred supplemental retirement program that allows City employees to contribute a portion of their salary before federal income taxes to a retirement account. The assets are held in trust for the employee's benefit. The plan participants, individually, select and make changes in funding options made available by the independent plan administrator. Since plan participants select the investment fund or funds in which their deferred compensation accounts are invested, the City has no liability for investment losses. The City's fiduciary responsibility is to administer the plan properly and to assure the investment alternatives made available are reasonable.

In accordance with GASB Statement No. 32, the assets and liabilities of the plan are not reflected in the City's financial statements since the City has no fiduciary responsibilities, other than administrative, in connection with the plan.

Contributions made by plan members during the year ended September 30, 2019, were \$135,031.

**NOTE 10 - GOVERNMENTAL FUND BALANCES**

Fund balances are classified either as non-spendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact.

Spendable fund balances are classified as follows depending on the City's ability to control the spending of these fund balances.

Restricted fund balances can only be used for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations or are imposed by law through constitutional provisions or enabling legislation.

Committed fund balances can only be used for specific purposes imposed internally by the City's formal action of highest level of decision making authority.

Assigned fund balances are fund balances intended to be used for specific purposes, but which do not meet the more formal criterion to be considered either restricted or committed.

Unassigned fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 11 - RISK MANAGEMENT**

General Liability, Automobile, and Property Insurance

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; employee medical benefits; and natural disasters. The City of Gulf Breeze is insured for liability and casualty losses through the Florida League of Cities' Florida Municipal Insurance Program. Under this program the League assumes the full risk of loss on claims over \$10,000 for which insurance is purchased. There has been no significant reduction in insurance coverage from the prior year. The City retains some risk of loss in the form of deductibles and has designated a portion of fund balance/net position as a reserve for these possible losses. Based on prior claims experience, management believes this reserve to be adequate. A self-insurance reserve has been established in the General Fund for \$250,000, Water and Sewer Fund for \$75,000, and the Natural Gas Fund for \$50,000. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years.

Workers' Compensation Insurance

Effective October 1, 2015, the City of Gulf Breeze is insured for workers' compensation through the Florida League of Cities' Florida Municipal Insurance Program. Under this program the League assumes the risk of loss on claims for which insurance is purchased subject to certain limits. Prior to October 1, 2015, the City was self-insured for workers' compensation. The City remains self-insured for workers' compensation for claims existing prior to October 1, 2015. These activities are recorded in the General Fund. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years.

Changes in the estimated liability for self-insured losses for the past two years are as follows:

	2019	2018
Unpaid claims, beginning	\$ 75,000	\$ 75,000
Claims incurred and changes in estimates	-	919
Less: claims paid	-	(919)
Unpaid claims, ending	\$ 75,000	\$ 75,000

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 11 - RISK MANAGEMENT (Continued)**

Unpaid claims are reported in accrued liabilities on the balance sheet.

Incurred but not reported claims have not been determined by actuarial valuation and are not reported in the accompanying financial statements. It is the opinion of management that such claims that may presently exist would not have a material effect on the City's financial position.

**NOTE 12 - NON-CURRENT LIABILITIES**

**Changes in Non-Current Liabilities**

The following is a summary of changes in long-term debt and other non-current liabilities of the City:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental activities:</b>					
Revenue Improvement Bonds, Series 2007	\$ 7,172,000	\$ -	\$ (224,400)	\$ 6,947,600	\$ 237,600
Less deferred amounts for issuance discount	(31,527)	-	3,180	(28,347)	-
Compensated absences	310,437	246,695	(249,695)	307,437	39,945
Total governmental activities, long term debt and other liabilities	<u>\$ 7,450,910</u>	<u>\$ 246,695</u>	<u>\$ (470,915)</u>	<u>\$ 7,226,690</u>	<u>\$ 277,545</u>

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

**Changes in Non-Current Liabilities (Continued)**

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Business-type activities:</b>					
SSRU Refunding Revenue Note, Series 2016	\$ 1,910,000	\$ -	\$ (775,000)	\$ 1,135,000	\$ 815,000
Add deferred amounts for issuance premium	47,680	-	(23,837)	23,843	-
Revenue Improvement Bonds, Series 2007	978,000	-	(30,600)	947,400	32,400
SSRU Refunding Revenue Note Revenue Improvement Bonds, Series 2016A	2,937,722	-	(231,144)	2,706,578	237,732
Revenue Improvement Bonds, Series 2016B	4,718,678	-	(131,314)	4,587,364	136,565
Capital lease payable, meters	2,431,515	-	(67,688)	2,363,827	70,396
State revolving loan	3,215,303	-	(373,709)	2,841,594	364,821
Unearned revenue	767,148	-	(44,676)	722,472	46,049
Compensated absences	18,548	2,268	-	20,816	-
	175,014	171,872	(160,739)	186,147	36,926
Total business-type activities, long term debt and other liabilities	<u>\$ 17,199,608</u>	<u>\$ 174,140</u>	<u>\$ (1,838,707)</u>	<u>\$ 15,535,041</u>	<u>\$ 1,739,889</u>

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

**Description of Long-Term Debt and Other Liabilities Outstanding**

	Current	Non-Current	Total
<b>Governmental Activities</b>			
<b>Revenue Bonds</b>			
\$10,225,000, City of Gulf Breeze, Florida, Revenue Improvement Bonds, Series 2007; \$8,998,000 allocated to the General Fund; due in annual installments of \$175,000 to \$610,000 through 2038; interest payable at 4.0% to 5.0%. Secured by pledged non-ad valorem revenues of the City. Proceeds used to refund various City loans and to finance certain capital improvements.	\$ 237,600	\$ 6,710,000	\$ 6,947,600
Less unamortized bond discount	-	(28,347)	(28,347)
<b>Total Governmental Activities</b>	\$ 237,600	\$ 6,681,653	\$ 6,919,253
\$2,650,000, City of Gulf Breeze, Florida, South Santa Rosa Utility System Refunding Revenue Note, Series 2016, due in annual installments of \$320,000 to \$815,000 through 2021; interest rate at 1.339%. Secured by pledged revenues of the City's utility systems. Proceeds used to refund all of the City's Series 2004 South Santa Rosa Utility System Revenue Bonds.	\$ 815,000	\$ 320,000	\$ 1,135,000
Add unamortized bond premium	-	23,843	23,843
	815,000	343,843	1,158,843
\$10,225,000, City of Gulf Breeze, Florida, Revenue Improvement Bonds, Series 2007; \$1,227,000 allocated to the Water and Sewer Fund; due in annual installments of \$175,000 to \$610,000 through 2038; interest payable at 4.0% to 5.0%. Secured by pledged non-ad valorem revenues of the City. Proceeds used to refund various City loans and to finance certain capital improvements.	32,400	915,000	947,400
\$3,800,000, South Santa Rosa Utility System Refunding Revenue Note, 2013, due in annual installments ranging from \$206,569 to \$306,144 plus semi-annual interest payments through 2028; bearing an interest rate of 2.85%; Non-ad valorem revenues are pledged for payment; Proceeds used for the payment of the SSRU Refunding Revenue Note, 2009B.	237,732	2,468,846	2,706,578

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

**Description of Long-Term Debt and Other Liabilities Outstanding (Continued)**

<b>Business-Type Activities (Continued)</b>	<u>Current</u>	<u>Long-Term</u>	<u>Total</u>
<b>Revenue Bonds (Continued)</b>			
\$5,000,000, City of Gulf Breeze, Florida, South Santa Rosa Utility System Capital Improvement Revenue Bond, Series 2016A, due in annual installments of \$155,060 to \$3,681,530 through 2026, interest rate at 4.0%. Secured by pledged revenues of the City's utility systems. Proceeds used to refund various City loans and to finance certain capital improvements.	136,565	4,450,799	4,587,364
\$2,756,520, City of Gulf Breeze, Florida, South Santa Rosa Utility System Capital Improvement Revenue Bond, Series 2016B, due in annual installments of \$79,920 to \$1,896,374 through 2026, interest rate at 4.0%. Secured by pledged revenues of the City's utility systems. Proceeds used to refund various City loans and to finance certain capital improvements.	<u>70,396</u>	<u>2,293,431</u>	<u>2,363,827</u>
<b>Total Bonds and Notes</b>	<u>1,292,093</u>	<u>10,471,919</u>	<u>11,764,012</u>
<b>Capital Lease</b>			
Capital lease with SunTrust for water and gas meters and other equipment; due in semi-annual installments ranging from \$161,102 to \$289,000; payments through 2026; bearing an interest rate of 2.8%; secured by meters and other financed equipment; net book value at September 30, 2018 of \$2,564,993.	<u>364,821</u>	<u>2,476,773</u>	<u>2,841,594</u>
<b>State Revolving Loan</b>			
State revolving loan payable of \$971,323, due in semi-annual payments of \$33,868, through September 15, 2032, bearing an interest rate of 3.05%.	<u>46,049</u>	<u>676,423</u>	<u>722,472</u>
<b>Total Business-Type Activities</b>	<u>\$ 1,702,963</u>	<u>\$ 13,625,115</u>	<u>\$ 15,328,078</u>
<b>Grand Total Long-Term Debt</b>			<u>\$ 22,247,331</u>

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

**Annual Requirements to Amortize Debt Outstanding**

The annual requirements to amortize all debt outstanding as of September 30, 2019, are as follows:

<u>Years Ending September 30,</u>	<u>Revenue Improvement Bonds</u>	
	<u>Principal</u>	<u>Interest</u>
2020	\$ 237,600	\$ 324,217
2021	246,400	313,778
2022	255,200	302,774
2023	268,400	291,121
2024	281,600	278,570
2025-2029	1,606,000	1,180,853
2030-2034	2,037,200	738,111
2035-2039	2,015,200	183,920
	<u>\$ 6,947,600</u>	<u>\$ 3,613,344</u>

<u>Years Ending September 30,</u>	<u>2016 Refunding Revenue Note</u>		<u>2007 Revenue Improvement Bonds</u>		<u>2013 Refunding Revenue Note</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
	2020	\$ 815,000	\$ 9,768	\$ 32,400	\$ 44,211	\$ 237,732
2021	320,000	2,148	33,600	42,788	244,507	64,274
2022	-	-	34,800	41,287	251,476	57,007
2023	-	-	36,600	39,698	258,643	49,534
2024	-	-	38,400	37,987	266,014	41,962
2025-2029	-	-	219,000	133,035	1,448,206	86,070
2030-2034	-	-	277,800	114,135	-	-
2035-2039	-	-	274,800	39,587	-	-
	<u>\$ 1,135,000</u>	<u>\$ 11,916</u>	<u>\$ 947,400</u>	<u>\$ 492,728</u>	<u>\$ 2,706,578</u>	<u>\$ 370,382</u>



**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

**Annual Requirements to Amortize Debt Outstanding (Continued)**

**Business-Type Activities (Continued)**

Years Ending September 30,	Series 2016A Revenue Bonds		Series 2016B Improvement Bonds	
	Principal	Interest	Principal	Interest
	2020	\$ 136,565	\$ 186,896	\$ 70,396
2021	142,028	181,332	73,212	93,417
2022	147,709	175,546	76,140	90,434
2023	153,618	169,528	79,186	87,332
2024	159,762	163,269	82,353	84,106
2025-2029	3,847,682	306,752	1,982,540	158,012
	<u>\$ 4,587,364</u>	<u>\$ 1,183,323</u>	<u>\$ 2,363,827</u>	<u>\$ 609,586</u>

Years Ending September 30,	SunTrust Equipment Lease		State Revolving Loan	
	Principal	Interest	Principal	Interest
2020	\$ 364,821	\$ 77,179	\$ 46,049	\$ 21,687
2021	399,285	66,715	47,464	20,727
2022	442,721	55,279	48,923	18,813
2023	490,495	42,505	50,426	17,310
2024	534,547	28,453	51,976	15,760
2025-2029	609,725	15,480	284,846	53,834
2030-2034	-	-	192,788	10,420
	<u>\$ 2,841,594</u>	<u>\$ 285,611</u>	<u>\$ 722,472</u>	<u>\$ 158,551</u>

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

**Debt Covenants**

There are a number of covenants in the debt agreements, including a rate covenant requiring net revenue of South Santa Rosa Utilities to be at least 125% of annual debt service requirements.

**Compensated Absences**

For the governmental activities, claims and judgments and compensated absences were generally liquidated by the General Fund.

**NOTE 13 - ADVANCE REFUNDING OF DEBT**

The City has issued refunding revenue bonds to defease certain outstanding bonds to achieve debt service coverage savings. The City has placed the proceeds from the refunding issues in irrevocable escrow accounts with a trust agent to insure payment of debt service on the refunded bonds.

Accordingly, the trust account assets and the liabilities for the defeased bonds are not included in the City's financial statements. Although defeased, the refunded debt from these earlier issues will not be actually retired until the call dates have come due or until maturity if they are not callable issues.

At September 30, 2019, the City has \$1,135,000 of bonds outstanding that are considered to be defeased.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 14 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

The composition of interfund balances at September 30, 2019 is as follows:

*Interfund Balances*

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General	Natural Gas	\$ 2,000,000
General	Stormwater Management	500,000
General	South Santa Rosa Utility	1,151,871
General	Red Light	13,973
General	Gulf Breeze Financial Services	618,000
General	Solid Waste	53,000
		<u>\$ 4,336,844</u>

Interfund balances are comprised of a receivable from the Natural Gas Fund to the General Fund for providing funding for the pipeline extension project; a receivable from the Stormwater Management Fund to the General Fund for providing funding for capital improvements; a receivable from the South Santa Rosa Utility Fund to the General fund for providing funding for capital improvements; a receivable from the Water & Sewer Fund to the South Santa Rosa Utility Fund for utility and impact fees; and a receivable from the Solid Waste fund to the General Fund for providing funding for operations.

During 2018, GBFS settled a lawsuit with the Government Credit Corporation and paid \$600,000. GBFS borrowed those funds from the City, which have to be paid back by October 1, 2021. The advance accrues interest at 3% annually. The balance at September 30, 2019 includes accrued interest of \$18,000.

*Interfund Transfers*

Transfers Out	Transfers In					Total
	General	Non-major Governmental	Water and Sewer	South Santa Rosa Utility	Stormwater Management	
General	\$ -	\$ -	\$ 97,002	\$ 29,596	\$ 202,811	\$ 329,409
Urban Core Redevelopment	376,395	-	-	-	-	376,395
Water and Sewer	293,388	-	-	514,911	-	808,299
Natural Gas	374,630	-	-	139,544	-	514,174
South Santa Rosa Utility	511,058	-	-	-	-	511,058
Stormwater Management	54,533	-	-	-	-	54,533
Non-major Governmental	352,500	-	-	-	-	352,500
Non-major Proprietary	93,395	-	37,700	-	-	131,095
Totals	<u>\$ 2,055,899</u>	<u>\$ -</u>	<u>\$ 134,702</u>	<u>\$ 684,051</u>	<u>\$ 202,811</u>	<u>\$ 3,077,463</u>

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 14 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)**

Interfund balances are comprised of transfers between funds to provide funding for various programs, initiatives, debt payments, shared overhead costs, and to provide funding for capital projects and improvements. Transfers into the General Fund from other funds totaled \$2,055,899 during the year ended September 30, 2019. Some examples of transfers to the General Fund include transfers from the Red Light Fund (non-major governmental) in the amount of \$220,000 to provide funding for overtime provided by the police department for traffic enforcement, plus funding for new police cruisers and other law enforcement equipment; transfers from the Tourism Development Fund (non-major governmental fund) to the General Fund total \$132,500 and funds are used to help defray the costs for the maintenance of beach access points, fishing piers and other tourism related destinations; the Urban Core Redevelopment Fund provides funding to defray the costs associated with law enforcement in the Community Redevelopment Area (CRA), in addition to funds associated with defraying the payroll costs associated with planning and management of the area, for a total contribution of \$376,395. The Water & Sewer Fund contributed \$293,388 to the General Fund, with \$114,662 associated with shared debt agreements and \$178,726 towards shared payroll costs. The Natural Gas Fund provided \$374,630 to the General Fund for shared payroll costs in the amount of \$174,630 and \$200,000 for debt agreement between the two funds. The South Santa Rosa Utility System contributed \$475,050 towards payroll and shared overhead costs with the City's General Fund and transferred \$36,008 towards prior year financing through the City's General Fund for outstanding debt from the Series 2007 Revenue Bond. The General Fund contributed \$177,811 to the Stormwater Management Fund towards stormwater initiatives in 2019 and \$25,000 towards operations, for a total of \$202,811. The Water & Sewer Fund received \$97,002 from the general Fund to purchase capital equipment and \$37,700 from the Innerarity Point Utility Fund for shared overhead costs, for a total of \$134,702. The South Santa Rosa Utility System received funding from the Water & Sewer Fund in the amount of \$514,911 towards shared capital infrastructure costs between the two utilities; received \$139,544 for prior debt payment agreements with the Natural Gas Fund; and \$29,596 from the General Fund related to financing/debt agreements.

**NOTE 15 - JOINT VENTURE**

As defined in GASB Statement No. 14, *Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs*, a joint venture is a separate legal entity or other organization that results from a contractual arrangement (or interlocal agreement) and that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain (a) an on-going financial interest or (b) an ongoing financial responsibility. The City, Holley-Navarre Water System, Inc. and Midway Water System, Inc. agreed to work together and pursue collective solutions to future water supply needs to residents of Santa Rosa County and the surrounding areas. As a result, they created the Fairpoint Regional Utility System (FRUS), which is owned one-third by each.

The investment is accounted for under the equity method of accounting and is included with other assets on the Statement of Net Position. During 2019, the City's investment value in the joint venture increased by \$530,756 and as of September 30, 2019, was \$3,585,369. A copy of the financial statements for FRUS is available by writing to 8574 Turkey Bluff Road, Navarre, Florida 32569.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**NOTE 15 - JOINT VENTURE (Continued)**

The City has a non-interest bearing note receivable from FRUS requiring monthly payments of \$1,457 through September 2025. The amount due from FRUS totaled \$104,935 at September 30, 2019.

The City has a “take or pay” minimum purchase commitment with FRUS. The on-going commitment requires the City to accept and pay for an average of 1,957,909 gallons of water per day over the billing period. If FRUS cannot provide those volumes despite its best efforts, then the commitment is reduced proportionately to the deliverable volumes. As of September 30, 2019, the FRUS rate was \$1.55 per thousand gallons.

**NOTE 16 - RELATED PARTY TRANSACTIONS**

The City Council appoints the Directors of CTA. During the year ended September 30, 2019, CTA transferred \$1,500,000 to the City. The transaction was reflected as revenue of the City and an expense of CTA in the statement of activities. The purpose of the transfer was to subsidize the governmental operations of the City.

CTA and CTA-CDE share office space with GBFS. In addition, certain expenses incurred by GBFS, such as payroll and related fringe benefits, general and administrative expenses, and professional fees are also allocated to CTA and CTA-CDE. Total costs allocated to CTA for the year ended September 30, 2019 were \$32,794, of which \$4,535 remained unpaid and is included in CTA accrued liabilities as of September 30, 2019.

The salaries and benefits related to the CTA Executive Director’s employment contract are charged in full to CTA, but are paid by GBFS and reimbursed. For the year ended September 30, 2019, those expenses totaled \$300,000, of which \$178,528 remained unpaid and is included in CTA’s accrued liabilities as of September 30, 2019.

In August 2007, CTA-CDE was certified as a Community Development Entity (CDE) by the Community Development Financial Institutions (CDFI) Fund of the United States Department of the Treasury. Certification as a CDE allowed CTA-CDE to become eligible to apply to the CDFI Fund for the allocation of New Market Tax Credits (NMTCs). CTA-CDE was granted an allocation of \$75 million of NMTC authority from the CDFI Fund under the American Recovery and Reinvestment Act of 2009 and pursuant to an Allocation Agreement dated June 18, 2009. Through this allocation, CTA-CDE is authorized to allocate the tax credits to private equity investors in CTA-CDE.

The funds raised by CTA-CDE through the NMTCs are used to invest in or lend to projects in Florida meeting the low-income community eligibility requirements, as outlined by the CDFI Fund.

Under CTA-CDE’s Allocation Agreement with the CDFI Fund, the following entities have become approved Subsidiary Allocatees of CTA-CDE: CTA CDE Sub 1, LLC; CTA CDE Sub 2, LLC; CTA CDE Sub 3, LLC; CTA CDE Sub 4, LLC; and CTA CDE Sub 5, LLC.

**CITY OF GULF BREEZE, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**NOTE 16 - RELATED PARTY TRANSACTIONS (Continued)**

Per the management and administration agreement between CTA-CDE and the Subsidiary Allocatees, CTA-CDE is to receive an annual asset management fee in the aggregate amount of up to \$271,995 for its services in managing and administering the Subsidiary Allocatees. For the year ended September 30, 2019, \$11,318 of the asset management fee had been earned and recognized. In addition, in accordance with the terms of the Subsidiary Allocatees operating agreement, CTA-CDE is to be paid fees in connection with the assignment of a portion of CTA-CDE's NMTC allocation to the Subsidiary Allocatees. No such fees were earned during the year ended September 30, 2019.

Per the operating agreements of the Subsidiary Allocatees, CTA-CDE earns fees for its payment of operating expenses on the Subsidiary Allocatees' behalf. For the year ended September 30, 2019, such fees earned were \$25,344 and are included in miscellaneous income on the statement of activities.

**NOTE 17 - COMMITMENTS AND CONTINGENCIES**

*Grant Receipts*

Amounts received or receivable from grants are subject to audit and adjustment by the grantor. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amount, if any, to be immaterial.

*Construction Contracts*

The City has approximately \$3,082,000 in engineering services and construction contracts. As of September 30, 2019, the remaining contractual commitments under these contracts totaled approximately \$1,466,000.

*Minimum Purchase Commitment*

As discussed in Note 16, the City has a minimum purchase commitment with FRUS which requires the City to accept and pay for an average of 1,957,909 gallons of water per day over the billing period.

**NOTE 18 - SUBSEQUENT EVENT**

In February 2020, the City issued a \$1,350,000 Stormwater Improvement Revenue Bond. The bond bears interest at 2.85% and matures in 2040.

**CITY OF GULF BREEZE, FLORIDA**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**FLORIDA RETIREMENT SYSTEM PENSION PLAN**  
**LAST TEN FISCAL YEARS\***

Schedule A-1

	<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>		<u>2014</u>
City of Gulf Breeze's proportion of net pension liability	0.001875438%		0.002028501%		0.002008423%		0.002777516%		0.002590508%		0.003036459%
City of Gulf Breeze's proportionate share of net pension liability	\$ 645,875	\$	610,995	\$	594,282	\$	701,325	\$	334,599	\$	185,269
City of Gulf Breeze's covered payroll	\$ 371,073	\$	445,524	\$	438,197	\$	554,088	\$	618,721	\$	608,979
City of Gulf Breeze's proportionate share of net pension liability as a percentage of its covered payroll	174.06%		137.14%		126.57%		54.08%		30.42%		30.42%
Plan fiduciary net position as a percentage of the total pension liability	82.61%		84.26%		83.89%		84.88%		92.00%		96.09%

\* The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2014 was not available.

**CITY OF GULF BREEZE, FLORIDA**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**HEALTH INSURANCE SUBSIDY PROGRAM**  
**LAST TEN FISCAL YEARS\***

Schedule A-2

	<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>		<u>2014</u>
City of Gulf Breeze's proportion of net pension liability	0.001133433%		0.001364057%		0.001368461%		0.001884406%		0.001995196%		0.002228351%
City of Gulf Breeze's proportionate share of net pension liability	\$ 126,820	\$	144,373	\$	146,322	\$	219,620	\$	203,479	\$	208,356
City of Gulf Breeze's covered payroll	\$ 371,073	\$	445,524	\$	438,197	\$	554,088	\$	618,721	\$	608,979
City of Gulf Breeze's proportionate share of net pension liability as a percentage of its covered payroll	34.18%		32.94%		33.39%		39.64%		32.89%		34.21%
Plan fiduciary net position as a percentage of the total pension liability	2.63%		2.15%		1.64%		0.97%		0.50%		0.99%

\* The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2014 was not available.



**CITY OF GULF BREEZE, FLORIDA**  
**SCHEDULE OF CHANGES IN EMPLOYER NET PENSION LIABILITY AND RELATED RATIO**  
**FLORIDA MUNICIPAL PENSION TRUST FUND**  
**LAST TEN FISCAL YEARS\***

**Schedule A-3**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Total pension liability	\$ 4,752,090	\$ 4,609,688	\$ 4,076,747	\$ 4,181,611	\$ 3,720,885	\$ 2,986,232	\$ 2,724,845	\$ 3,608,235
Plan fiduciary net position	<u>5,253,469</u>	<u>4,764,022</u>	<u>4,916,410</u>	<u>4,134,613</u>	<u>3,901,457</u>	<u>3,769,799</u>	<u>3,314,601</u>	<u>2,779,873</u>
Employer net pension liability (asset) - ending	<u>\$ (501,379)</u>	<u>\$ (154,334)</u>	<u>\$ (839,663)</u>	<u>\$ 46,998</u>	<u>\$ (180,572)</u>	<u>\$ (783,567)</u>	<u>\$ (589,756)</u>	<u>\$ 828,362</u>
Plan fiduciary net position as a % of total pension liability	110.55%	103.35%	120.60%	98.88%	104.85%	126.24%	121.64%	77.04%
Covered payroll	\$ 757,353	\$ 702,730	\$ 621,418	\$ 632,650	\$ 560,545	\$ 573,863	\$ 573,863	\$ 563,728
Employer's net pension liability as a percentage of covered payroll	-66.20%	-21.96%	-135.12%	N/A	N/A	N/A	-102.77%	146.94%

\* The amounts presented for each fiscal year were determined as of October 1. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2012 was not available.

**CITY OF GULF BREEZE, FLORIDA**  
**SCHEDULE OF CONTRIBUTIONS**  
**FLORIDA RETIREMENT SYSTEM PENSION PLAN**  
**LAST TEN FISCAL YEARS\***

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 51,715	\$ 53,247	\$ 47,110	\$ 57,239	\$ 59,916	\$ 67,591
Contributions in relation to the contractually required contribution	<u>(51,715)</u>	<u>(53,247)</u>	<u>(47,110)</u>	<u>(57,239)</u>	<u>(59,916)</u>	<u>(67,591)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City of Gulf Breeze's covered payroll **	\$ 371,073	\$ 438,225	\$ 438,197	\$ 554,088	618,721	608,979
Contribution as a percentage of covered payroll	13.94%	12.15%	10.75%	10.33%	9.68%	11.10%

\* The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2014 was not available.

\*\* The amounts presented for each fiscal year were determined as of September 30.

**CITY OF GULF BREEZE, FLORIDA  
SCHEDULE OF CONTRIBUTIONS  
HEALTH INSURANCE SUBSIDY PROGRAM  
LAST TEN FISCAL YEARS\***

Schedule A-5

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 12,895	\$ 13,923	\$ 13,114	\$ 16,807	\$ 13,687	\$ 14,066
Contributions in relation to the contractually required contribution	<u>(12,895)</u>	<u>(13,923)</u>	<u>(13,114)</u>	<u>(16,807)</u>	<u>(13,687)</u>	<u>(14,066)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City of Gulf Breeze's covered payroll **	\$ 371,073	\$ 438,225	\$ 438,197	\$ 554,088	618,721	608,979
Contribution as a percentage of covered payroll	3.48%	3.18%	2.99%	3.03%	2.21%	2.31%

\* The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2014 was not available.

\*\* The amounts presented for each fiscal year were determined as of September 30.

**CITY OF GULF BREEZE, FLORIDA  
SCHEDULE OF CONTRIBUTIONS  
FLORIDA MUNICIPAL PENSION TRUST FUND  
LAST TEN FISCAL YEARS\***

Schedule A-6

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Actuarially determined contribution	\$ 203,262	\$ 174,722	\$ 190,129	\$ 152,604	\$ 120,446	\$ 196,200	\$ 268,765	\$ 89,212
Contributions in relation to the actuarially determined contribution	<u>(203,262)</u>	<u>(174,722)</u>	<u>(190,129)</u>	<u>(152,604)</u>	<u>(120,446)</u>	<u>(196,200)</u>	<u>(268,765)</u>	<u>(89,212)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City of Gulf Breeze's covered payroll	\$ 757,353	\$ 702,730	\$ 621,418	\$ 632,650	\$ 560,545	573,863	573,863	563,728
Contribution as a percentage of covered payroll	26.84%	24.86%	30.60%	24.12%	21.49%	34.19%	46.83%	15.83%

\* The amounts presented for each fiscal year were determined as of September 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2012 was not available.

**CITY OF GULF BREEZE, FLORIDA**  
**NOTES TO THE SCHEDULE OF CONTRIBUTIONS**  
**FLORIDA MUNICIPAL PENSION TRUST FUND**  
**YEAR ENDED SEPTEMBER 30, 2019**

Schedule A-7

		Police Officer Retirement Fund
Contribution rates:		
City		14.63%
Plan members		4.0%
Chapter 185 contribution		7.71%
Annual pension cost	\$	275,155
Contributions made:		
Plan members	\$	36,017
Employer	\$	203,262
State of Florida	\$	75,987
Net pension asset	\$	501,379
Actuarial valuation date		10/1/2018
Actuarial cost method		Aggregate cost method
Asset valuation method		Market value
Actuarial assumptions:		
Interest (or discount) rate		7.00% per annum (2.7% per annum is attributable to long-term inflation)
Projected salary increases		4.00% per annum
Cost-of-living increases		3.00% per year, delayed three years after retirement with respect to benefits earned after February 3, 2014
Non-investment expenses		The total projected benefit liability has been loaded by 1.75% to account for non-investment expenses.
Retirement age		Assumed to occur at normal retirement age
Mortality basis		Sex-distinct rates set forth in the RP-2000 Blue Collar Mortality Table, with full generational improvements in mortality using Scale BB
Future contributions		Contributions from the employer and employees are assumed to be made as legally required.
Changes		No assumptions have been changed since the prior measurement date.

**CITY OF GULF BREEZE, FLORIDA**  
**SCHEDULE OF CHANGES IN TOTAL OTHER POSTEMPLOYMENT**  
**BENEFITS (OPEB) LIABILITY AND RELATED RATIOS**

Schedule A-8

	2019
Total OPEB liability	
Service cost	\$ 4,178
Interest	2,778
Changes in assumptions or other inputs	3,461
Benefit payments	(4,713)
Net change in total OPEB liability	5,704
Total OPEB liability - beginning	74,721
Total OPEB liability - ending	\$ 80,425
 Covered payroll	\$ 4,198,000
 City's total OPEB liability as a percentage of covered-employee payroll	2%

NOTE: Information is presented for those years in which information is available.

**REQUIRED SUPPLEMENTARY INFORMATION**  
**PENSION SCHEDULES**

## **CITY OF GULF BREEZE, FLORIDA**

### **COMBINING AND INDIVIDUAL FUND STATEMENTS**

These financial statements provide a more detailed view of the “Basic Financial Statements” presented in the preceding subsection.

Combining statements are presented when there is more than one fund of a given fund type.



## **NON-MAJOR GOVERNMENTAL FUNDS**

### **SPECIAL REVENUE FUNDS**

The special revenue funds are used to account for the proceeds of specific sources (other than special assessments, expendable trusts, or for major capital projects) that are legally restricted to expenditure for specified purposes.

#### Traffic Citation Special Revenue Fund

To account for funds received for traffic red-light citations.

#### Police Special Revenue Fund

To account for funds received for certain fines as well as other police related revenues.

#### Tourist Development Special Revenue Fund

To account for funds received for tourist development.

**CITY OF GULF BREEZE, FLORIDA**  
**COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2019**

**Schedule B-1**

	Traffic Citation Special Revenue	Police Special Revenue	Tourist Development Special Revenue	Total
<b>Assets:</b>				
Cash and cash equivalents	\$ 355,164	\$ 92,165	\$ -	\$ 447,329
Due from other governments	4,800	5,159	110,523	120,482
Receivables	60	-	-	60
Restricted assets				
Cash and cash equivalents	-	87,876	158,673	246,549
<b>Total Assets</b>	<b>\$ 360,024</b>	<b>\$ 185,200</b>	<b>\$ 269,196</b>	<b>\$ 814,420</b>
<b>Liabilities:</b>				
Accounts payable	\$ 20,557	\$ 1,396	\$ -	\$ 21,953
Accrued liabilities	167	-	-	167
Interfund payables	13,973	-	-	13,973
Due to other governments	22,327	-	-	22,327
Total liabilities	57,024	1,396	-	58,420
<b>Fund Balances:</b>				
Restricted				
Public safety	-	183,804	-	183,804
Community redevelopment	-	-	269,196	269,196
Assigned				
Public safety	303,000	-	-	303,000
Total fund balances	303,000	183,804	269,196	756,000
<b>Total Liabilities and Fund Balances</b>	<b>\$ 360,024</b>	<b>\$ 185,200</b>	<b>\$ 269,196</b>	<b>\$ 814,420</b>

**CITY OF GULF BREEZE, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS**  
**YEAR ENDED SEPTEMBER 30, 2019**

Statement B-2

	Traffic Citation Special Revenue	Police Special Revenue	Tourist Development Special Revenue	Total
<b>Revenues:</b>				
Taxes	\$ -	\$ -	\$ 359,800	\$ 359,800
Intergovernmental	-	20,172	-	20,172
Fines and forfeitures	460,800	15,361	-	476,161
Investment earnings	-	123	-	123
Miscellaneous	50	8,600	325	8,975
Total revenues	<u>460,850</u>	<u>44,256</u>	<u>360,125</u>	<u>865,231</u>
<b>Expenditures:</b>				
Current				
Public safety	270,129	34,116	-	304,245
Culture and recreation	-	-	58,098	58,098
Capital outlay	-	2,003	-	2,003
Total expenditures	<u>270,129</u>	<u>36,119</u>	<u>58,098</u>	<u>364,346</u>
Excess of Revenues Over Expenditures	190,721	8,137	302,027	500,885
<b>Other Financing Sources (Uses):</b>				
Transfers out	<u>(220,000)</u>	<u>-</u>	<u>(132,500)</u>	<u>(352,500)</u>
Net change in fund balances	(29,279)	8,137	169,527	148,385
<b>Fund Balances:</b>				
Beginning of year	<u>332,279</u>	<u>175,667</u>	<u>99,669</u>	<u>607,615</u>
End of year	<u>\$ 303,000</u>	<u>\$ 183,804</u>	<u>\$ 269,196</u>	<u>\$ 756,000</u>

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL -**  
**TRAFFIC CITATION SPECIAL REVENUE FUND**  
**YEAR ENDED SEPTEMBER 30, 2019**

Statement B-3

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Fines and forfeitures	\$ 500,000	\$ 470,669	\$ 460,800	\$ (9,869)
Miscellaneous	-	51	50	(1)
Total revenues	500,000	470,720	460,850	(9,870)
<b>Expenditures:</b>				
Current				
Public safety	287,904	287,904	270,129	17,775
Excess of revenues over expenditures	212,096	182,816	190,721	7,905
<b>Other Financing Uses:</b>				
Transfers out	(220,000)	(220,000)	(220,000)	-
<b>Appropriation of Fund Balances</b>	7,904	37,184	-	(37,184)
Net change in fund balance	\$ -	\$ -	(29,279)	\$ (29,279)
<b>Fund Balance:</b>				
Beginning of year			332,279	
End of year			\$ 303,000	

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL -**  
**TOURIST DEVELOPMENT SPECIAL REVENUE FUND**  
**YEAR ENDED SEPTEMBER 30, 2019**

Statement B-4

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Taxes	\$ 199,000	\$ 359,800	\$ 359,800	\$ -
Miscellaneous	-	325	325	-
Total revenues	199,000	360,125	360,125	-
<b>Expenditures:</b>				
Culture and recreation	66,500	58,099	58,098	1
Excess of revenues over expenditures	132,500	302,026	302,027	1
<b>Other Financing Uses:</b>				
Transfers out	(132,500)	(132,500)	(132,500)	-
<b>Appropriation of Fund Balances</b>	-	(169,526)	-	169,526
Net change in fund balance	\$ -	\$ -	169,527	\$ 169,527
<b>Fund Balance:</b>				
Beginning of year			99,669	
End of year			\$ 269,196	

## **NON-MAJOR PROPRIETARY FUNDS**

### **ENTERPRISE FUNDS**

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the government's council is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the government's council has decided that periodic determination of net income is appropriate for accountability purposes.

#### Solid Waste Control Fund

To account for the activities associated with managing the City's solid waste.

#### Innerarity Point Utilities Fund

To account for the activities associated with operation of the water and sewer utilities of Innerarity Point, an unincorporated community in Escambia County, Florida.

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF NET POSITION - NON-MAJOR PROPRIETARY FUNDS**  
**SEPTEMBER 30, 2019**

Statement C-1

**ASSETS AND DEFERRED OUTFLOWS OF RESOURCES**

	Solid Waste Control	Innerarity Point Utilities	Total
<b>Current Assets:</b>			
Cash and cash equivalents	\$ 61,690	\$ 92,807	\$ 154,497
Receivables, net	79,491	12,004	91,495
Restricted cash and cash equivalents	12,025	-	12,025
<b>Total Assets</b>	<b>\$ 153,206</b>	<b>\$ 104,811</b>	<b>\$ 258,017</b>

**LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION**

<b>Current Liabilities:</b>			
Accounts payable	\$ 56,738	\$ 10,765	\$ 67,503
Accrued liabilities	927	-	927
Interfund payables	53,000	-	53,000
Due to other governments	-	846	846
Payable from restricted assets			
Customer deposits	12,025	-	12,025
Compensated absences	143	-	143
Total current liabilities	<u>122,833</u>	<u>11,611</u>	<u>134,444</u>
<b>Non-Current Liabilities:</b>			
Compensated absences	963	-	963
Net pension liability	8,942	-	8,942
Total non-current liabilities	<u>9,905</u>	<u>-</u>	<u>9,905</u>
<b>Total Liabilities</b>	<u>132,738</u>	<u>11,611</u>	<u>144,349</u>
<b>Net Position:</b>			
Unrestricted	<u>20,468</u>	<u>93,200</u>	<u>113,668</u>
<b>Total Liabilities, Deferred Inflows, and Net Position</b>	<b>\$ 153,206</b>	<b>\$ 104,811</b>	<b>\$ 258,017</b>

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES**  
**IN NET POSITION - NON-MAJOR PROPRIETARY FUNDS**  
**YEAR ENDED SEPTEMBER 30, 2019**

**Statement C-2**

	Solid Waste Control	Innerarity Point Utilities	Total
<b>Operating Revenues:</b>			
Charges for services	\$ 841,055	\$ 58,508	\$ 899,563
<b>Operating Expenses:</b>			
Personal services	118,090	-	118,090
Contractual services	553,351	-	553,351
Supplies	3,034	16,499	19,533
Professional services	7,264	-	7,264
Repairs and maintenance	4,811	-	4,811
Office and utilities	698	-	698
Depreciation and amortization	6,000	-	6,000
Total operating expenses	<u>693,248</u>	<u>16,499</u>	<u>709,747</u>
Operating income	147,807	42,009	189,816
<b>Non-Operating Revenues:</b>			
Miscellaneous	<u>259</u>	<u>-</u>	<u>259</u>
<b>Income Before Transfers</b>	148,066	42,009	190,075
<b>Transfers:</b>			
Transfers out	<u>(93,395)</u>	<u>(37,700)</u>	<u>(131,095)</u>
<b>Changes in Net Position</b>	54,671	4,309	58,980
<b>Net Position at Beginning of Year</b>	<u>(34,203)</u>	<u>88,891</u>	<u>54,688</u>
<b>Net Position at End of Year</b>	<u>\$ 20,468</u>	<u>\$ 93,200</u>	<u>\$ 113,668</u>



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**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF CASH FLOWS - NON-MAJOR PROPRIETARY FUNDS**  
**YEAR ENDED SEPTEMBER 30, 2019**

Statement C-3

	Solid Waste Control	Innerarity Point Utilities	Total
<b>Cash Flows from Operating Activities:</b>			
Receipts from customers and users	\$ 830,733	\$ 52,335	\$ 883,068
Payments to suppliers and providers	(557,796)	(20,854)	(578,650)
Payments to employees	(118,436)	-	(118,436)
Net cash provided by operating activities	154,501	31,481	185,982
<b>Cash Flows from Non-Capital Financing Activities:</b>			
Transfers out	(93,395)	(37,700)	(131,095)
<b>Net Change in Cash and Cash Equivalents</b>	61,106	(6,219)	54,887
<b>Cash and Cash Equivalents - Beginning of Year</b>	12,609	99,026	111,635
<b>Cash and Cash Equivalents - End of Year</b>	\$ 73,715	\$ 92,807	\$ 166,522
<b>Displayed As:</b>			
Cash and cash equivalents	\$ 61,690	\$ 92,807	\$ 154,497
Restricted cash	12,025	-	12,025
Total cash and cash equivalents	\$ 73,715	\$ 92,807	\$ 166,522

**CITY OF GULF BREEZE, FLORIDA**  
**STATEMENT OF CASH FLOWS - NON-MAJOR PROPRIETARY FUNDS**  
**YEAR ENDED SEPTEMBER 30, 2019**  
**(Continued)**

Statement C-3

	<u>Solid Waste Control</u>	<u>Innerarity Point Utilities</u>	<u>Total</u>
<b>Reconciliation of Operating Income to Net Cash Provided by Operating Activities:</b>			
Operating income	\$ 147,807	\$ 42,009	\$ 189,816
Adjustments to reconcile operating income to net cash provided by operating activities -			
Depreciation	6,000	-	6,000
Miscellaneous income	259	-	259
Changes in operating assets and liabilities:			
Receivables	(10,581)	(6,173)	(16,754)
Deferred outflow of resources - pensions	179	-	179
Accounts payable	11,412	(4,355)	7,057
Accrued liabilities	(29)	-	(29)
Customer deposits	(50)	-	(50)
Compensated absences	(496)	-	(496)
<b>Net Cash Provided By Operating Activities</b>	<u>\$ 154,501</u>	<u>\$ 31,481</u>	<u>\$ 185,982</u>

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## **III. Statistical Section**

**Statistical tables differ from financial statements as they usually cover more than one fiscal year and may present non-accounting data, financial trends and the fiscal capacity of the government. These tables have been included as part of this report for information purposes only, and therefore, have not been subjected to audit by the City's independent certified public accountants.**

**There are no limitations placed upon the amount of debt the City of Gulf Breeze may issue by either the City's Code of Ordinances or by Florida Statutes.**

**CITY OF GULF BREEZE, FLORIDA  
COMPONENTS OF NET POSITION  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table I**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
<b>Net Investment in Capital Assets:</b>										
Governmental activities	\$ 7,475,882	\$ 7,640,557	\$ 7,085,403	\$ 8,178,037	\$ 9,722,091	\$ 10,625,849	\$ 11,302,841	\$ 9,652,675	\$ 4,895,426	\$ 1,460,655
Business-type activities	<u>15,396,467</u>	<u>14,337,571</u>	<u>12,931,062</u>	<u>11,653,347</u>	<u>15,705,656</u>	<u>18,625,464</u>	<u>17,147,289</u>	<u>14,049,602</u>	<u>12,368,789</u>	<u>13,788,131</u>
Total primary government	<u>\$ 22,872,349</u>	<u>\$ 21,978,128</u>	<u>\$ 20,016,465</u>	<u>\$ 19,831,384</u>	<u>\$ 25,427,747</u>	<u>\$ 29,251,313</u>	<u>\$ 28,450,130</u>	<u>\$ 23,702,277</u>	<u>\$ 17,264,215</u>	<u>\$ 15,248,786</u>
<b>Restricted Net Position:</b>										
Governmental activities	\$ 2,917,856	\$ 2,658,510	\$ 1,947,912	\$ 968,784	\$ 753,569	\$ 485,597	\$ 711,122	\$ 879,047	\$ 994,663	\$ 656,392
Business-type activities	<u>31,044</u>	<u>108,597</u>	<u>108,597</u>	<u>183,115</u>	<u>1,814,513</u>	<u>5,456,129</u>	<u>5,298,985</u>	<u>844,957</u>	<u>844,957</u>	<u>917,665</u>
Total primary government	<u>\$ 2,948,900</u>	<u>\$ 2,767,107</u>	<u>\$ 2,056,509</u>	<u>\$ 1,151,899</u>	<u>\$ 2,568,082</u>	<u>\$ 5,941,726</u>	<u>\$ 6,010,107</u>	<u>\$ 1,724,004</u>	<u>\$ 1,839,620</u>	<u>\$ 1,574,057</u>
<b>Unrestricted Net Position:</b>										
Governmental activities	\$ 10,101,099	\$ 10,624,458	\$ 13,319,979	\$ 14,033,970	\$ 7,672,816	\$ 7,694,974	\$ 6,914,109	\$ 7,689,924	\$ 5,852,883	\$ 8,891,621
Business-type activities	<u>18,563,385</u>	<u>15,226,143</u>	<u>15,488,277</u>	<u>14,406,046</u>	<u>5,550,686</u>	<u>1,235,949</u>	<u>5,265,964</u>	<u>14,084,654</u>	<u>14,566,239</u>	<u>12,061,124</u>
Total primary government	<u>\$ 28,664,484</u>	<u>\$ 25,850,601</u>	<u>\$ 28,808,256</u>	<u>\$ 28,440,016</u>	<u>\$ 13,223,502</u>	<u>\$ 8,930,923</u>	<u>\$ 12,180,073</u>	<u>\$ 21,774,578</u>	<u>\$ 20,419,122</u>	<u>\$ 20,952,745</u>
<b>Total Net Position:</b>										
Governmental activities	\$ 20,494,837	\$ 20,923,525	\$ 22,353,294	\$ 23,180,791	\$ 18,148,476	\$ 18,806,420	\$ 18,928,072	\$ 18,221,646	\$ 11,742,972	\$ 11,008,668
Business-type activities	<u>33,990,896</u>	<u>29,672,311</u>	<u>28,527,936</u>	<u>26,242,508</u>	<u>23,070,855</u>	<u>25,317,542</u>	<u>27,712,238</u>	<u>28,979,213</u>	<u>27,779,985</u>	<u>26,766,920</u>
Total primary government	<u>\$ 54,485,733</u>	<u>\$ 50,595,836</u>	<u>\$ 50,881,230</u>	<u>\$ 49,423,299</u>	<u>\$ 41,219,331</u>	<u>\$ 44,123,962</u>	<u>\$ 46,640,310</u>	<u>\$ 47,200,859</u>	<u>\$ 39,522,957</u>	<u>\$ 37,775,588</u>

SOURCE: City of Gulf Breeze Finance Department.

**CITY OF GULF BREEZE, FLORIDA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**UNAUDITED**

**Table II**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Expenses:</b>										
Governmental activities -										
General government	\$ 2,277,727	\$ 2,861,010	\$ 2,307,012	\$ 2,355,653	\$ 2,140,000	\$ 2,159,875	\$ 1,939,342	\$ 1,780,088	\$ 2,140,853	\$ 1,832,961
Public safety	3,614,370	3,256,172	3,116,311	3,672,304	3,708,802	3,389,678	3,259,673	2,848,296	2,582,913	2,273,863
Transportation	1,143,987	977,564	1,083,623	518,675	830,933	645,097	1,040,137	392,737	431,961	317,802
Economic environment	336,300	293,423	659,419	550,405	539,671	480,967	458,622	470,558	434,757	423,014
Culture and recreation	2,567,123	2,403,308	2,547,734	2,256,254	2,204,301	2,120,714	1,853,545	1,800,355	3,758,787	1,195,503
Debt service interest	334,785	342,652	343,507	357,915	369,894	395,462	305,046	310,536	315,231	320,336
Total governmental activities	10,274,292	10,134,129	10,057,606	9,711,206	9,793,601	9,191,793	8,856,365	7,602,570	9,664,502	6,363,479
Business-type activities -										
Water and sewer	2,295,977	2,238,392	2,167,688	2,172,973	2,019,512	1,956,060	1,626,874	1,557,810	1,523,787	1,610,416
Natural gas	2,444,999	2,472,995	2,288,516	2,220,768	2,495,520	2,460,185	1,897,522	1,286,806	1,388,342	1,329,058
South Santa Rosa Utility	8,411,601	8,296,183	7,404,006	6,081,605	9,034,748	9,020,191	7,298,787	4,918,789	4,887,012	4,531,148
Solid waste control	693,248	648,776	577,226	577,155	564,709	547,242	702,888	896,904	870,997	886,868
Stormwater management	511,330	527,044	491,625	511,473	431,285	566,526	258,411	259,933	246,276	236,013
Gulf Breeze Financial Services	247,735	1,218,479	423,343	359,021	204,582	235,163	245,537	240,070	725,702	228,246
Innerarity Point	16,499	13,716	23,708	15,003	16,663	-	-	-	-	-
Total business-type activities	14,621,389	15,415,585	13,386,112	11,937,998	14,767,019	14,785,367	12,030,019	9,160,312	9,642,116	8,821,749
Total primary government expenses	\$ 24,895,681	\$ 25,549,714	\$ 23,443,718	\$ 21,649,204	\$ 24,560,620	\$ 23,977,160	\$ 20,886,384	\$ 16,762,882	\$ 19,306,618	\$ 15,185,228
<b>Program Revenues:</b>										
Government activities -										
Charges for services -										
General government	\$ 536,651	\$ 430,302	\$ 419,408	\$ 246,268	\$ 87,414	\$ 64,546	\$ 94,215	\$ 67,903	\$ 92,983	\$ 47,546
Public safety	541,391	611,389	626,234	1,113,580	1,012,910	845,318	901,465	749,597	345,228	113,966
Culture and recreation	313,130	378,847	354,538	355,232	327,605	385,295	242,762	217,271	231,431	230,571
Operating grants and contributions	1,902,586	266,785	404,699	595,981	1,377,663	1,984,125	3,154,938	7,195,117	4,054,298	1,125,551
Capital grants and contributions	-	314,312	-	-	-	-	-	-	-	-
Total governmental activities program revenues	3,293,758	2,001,635	1,804,879	2,311,061	2,805,592	3,279,284	4,393,380	8,229,888	4,723,940	1,517,634
Business-type activities -										
Charges for services -										
Water and sewer	2,711,322	2,578,344	2,560,106	2,492,620	2,339,659	2,015,843	1,816,720	1,850,835	1,889,323	1,764,738
Natural gas	3,048,149	3,030,245	2,773,322	2,681,257	2,594,132	2,515,805	1,888,721	1,596,774	1,893,196	2,077,968
South Santa Rosa Utility	6,165,315	6,235,896	6,089,546	5,860,774	5,396,766	5,205,377	4,686,102	4,933,717	4,876,402	4,474,554
Tiger Point Golf Course	1,435,469	1,397,998	676,274	206,562	1,586,638	1,805,228	1,312,696	-	-	-
Solid waste control	841,055	761,776	675,885	645,519	593,891	571,504	725,172	1,012,054	986,019	1,004,145
Stormwater management	440,406	238,246	237,125	236,275	234,086	205,282	190,324	197,504	195,304	190,992
Gulf Breeze Financial Services	51,583	169,367	176,209	695,289	577,096	635,849	875,171	926,632	777,842	870,766
Innerarity Point	58,508	24,666	80,986	60,402	44,882	-	-	-	-	-
Operating grants and contributions	-	-	1,183	22,110	15,503	-	-	-	-	-
Capital grants and contributions	2,325,462	2,136,120	3,494,650	1,457,975	501,998	507,249	373,323	417,520	319,969	95,171
Total business-type activities program revenues	17,077,269	16,572,658	16,765,286	14,358,783	13,884,651	13,462,137	11,868,229	10,935,036	10,938,055	10,478,334
Total primary government program revenues	\$ 20,371,027	\$ 18,574,293	\$ 18,570,165	\$ 16,669,844	\$ 16,690,243	\$ 16,741,421	\$ 16,261,609	\$ 19,164,924	\$ 15,661,995	\$ 11,995,968

SOURCE: City of Gulf Breeze Finance Department.

**CITY OF GULF BREEZE, FLORIDA  
CHANGES IN NET POSITION  
LAST TEN FISCAL YEARS  
UNAUDITED  
(Continued)**

**Table II**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Net Program (Expense)/Revenue:</b>										
Governmental activities	\$ (6,980,534)	\$ (8,132,494)	\$ (8,252,727)	\$ (7,400,145)	\$ (6,988,009)	\$ (5,912,509)	\$ (4,462,985)	\$ 627,318	\$ (4,940,562)	\$ (4,845,845)
Business-type activities	2,455,880	1,157,073	3,379,174	2,420,785	(882,368)	(1,323,230)	(161,790)	1,774,724	1,295,939	1,656,585
Total primary government program net (expense)/revenue	<u>\$ (4,524,654)</u>	<u>\$ (6,975,421)</u>	<u>\$ (4,873,553)</u>	<u>\$ (4,979,360)</u>	<u>\$ (7,870,377)</u>	<u>\$ (7,235,739)</u>	<u>\$ (4,624,775)</u>	<u>\$ 2,402,042</u>	<u>\$ (3,644,623)</u>	<u>\$ (3,189,260)</u>
<b>General Revenues and Other Changes in Net Position:</b>										
Governmental activities -										
Property taxes	\$ 2,255,487	\$ 2,157,048	\$ 2,114,746	\$ 1,972,239	\$ 1,950,694	\$ 1,817,161	\$ 1,739,120	\$ 1,731,906	\$ 1,767,275	\$ 1,861,874
Tourist development taxes	359,800	209,300	211,692	183,857	149,108	113,541	64,755	39,529	36,060	13,527
Fuel taxes	241,532	233,944	226,447	281,937	255,638	230,880	231,438	232,681	228,653	168,122
Franchise taxes	399,509	344,871	327,060	366,834	349,322	327,992	288,767	305,448	334,218	364,912
Communication services taxes	262,779	259,313	256,618	267,399	298,398	278,448	361,484	298,469	312,900	297,279
Utility service taxes	768,612	790,916	776,473	660,134	472,984	450,533	357,489	347,131	342,531	319,616
Intergovernmental, unrestricted	939,971	924,404	785,669	543,531	570,938	520,130	499,149	1,070,901	819,245	510,832
Gain on sale of capital assets	5,883	103,468	20,830	5,883,665 *	-	-	-	-	-	-
Miscellaneous	148,044	762,524	784,763	829,237	455,119	640,712	796,089	608,104	953,952	1,139,891
Investment earnings	172,634	44,410	56,261	5,879	6,240	11,844	13,904	35,537	30,688	21,304
Total revenues	5,554,251	5,830,198	5,560,559	10,994,712	4,508,441	4,391,241	4,352,195	4,669,706	4,825,522	4,697,357
Transfers	997,595	872,527	1,864,671	1,437,748	1,481,217	1,399,616	1,217,588	1,181,650	849,344	1,210,696
Total government activities	<u>6,551,846</u>	<u>6,702,725</u>	<u>7,425,230</u>	<u>12,432,460</u>	<u>5,989,658</u>	<u>5,790,857</u>	<u>5,569,783</u>	<u>5,851,356</u>	<u>5,674,866</u>	<u>5,908,053</u>
Business-type activities -										
Gain on sale of capital assets	1,479,082	-	-	-	-	-	-	-	-	-
Income from joint venture	530,756	477,532	468,052	527,820	-	-	-	-	-	-
Other operating revenues	191,372	210,501	147,128	343,899	270,568	123,641	329,682	268,959	547,198	8,663,204
Investment earnings	659,090	171,796	155,745	266,066	174,969	204,509	18,721	337,195	19,272	26,021
Total revenues	2,860,300	859,829	770,925	1,137,785	445,537	328,150	348,403	606,154	566,470	8,689,225
Transfers	(997,595)	(872,527)	(1,864,671)	(1,437,748)	(1,481,217)	(1,399,616)	(1,217,588)	(1,181,650)	(849,344)	(1,210,696)
Total business-type activities	<u>1,862,705</u>	<u>(12,698)</u>	<u>(1,093,746)</u>	<u>(299,963)</u>	<u>(1,035,680)</u>	<u>(1,071,466)</u>	<u>(869,185)</u>	<u>(575,496)</u>	<u>(282,874)</u>	<u>7,478,529</u>
Total primary government	<u>\$ 8,414,551</u>	<u>\$ 6,690,027</u>	<u>\$ 6,331,484</u>	<u>\$ 12,132,497</u>	<u>\$ 4,953,978</u>	<u>\$ 4,719,391</u>	<u>\$ 4,700,598</u>	<u>\$ 5,275,860</u>	<u>\$ 5,391,992</u>	<u>\$ 13,386,582</u>
<b>Change in Net Position:</b>										
Government activities	\$ (428,688)	\$ (1,429,769)	\$ (827,497)	\$ 5,032,315	\$ (998,351)	\$ (121,652)	\$ 1,106,798	\$ 6,478,674	\$ 734,304	\$ 1,062,208
Business-type activities	4,318,585	1,144,375	2,285,428	2,120,822	(1,918,048)	(2,394,696)	(1,030,975)	1,199,228	1,013,065	9,135,114
Total primary government	<u>\$ 3,889,897</u>	<u>\$ (285,394)</u>	<u>\$ 1,457,931</u>	<u>\$ 7,153,137</u>	<u>\$ (2,916,399)</u>	<u>\$ (2,516,348)</u>	<u>\$ 75,823</u>	<u>\$ 7,677,902</u>	<u>\$ 1,747,369</u>	<u>\$ 10,197,322</u>

SOURCE: City of Gulf Breeze Finance Department.

\* Represent gain on the sale and easement to Florida Department of Transportation.



**CITY OF GULF BREEZE, FLORIDA  
CHARGES FOR SERVICES BY FUNCTION AND PROGRAM  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table III**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Governmental Activities:</b>										
General government	\$ 536,651	\$ 430,302	\$ 419,408	\$ 246,268	\$ 87,414	\$ 64,546	\$ 94,215	\$ 67,903	\$ 92,983	\$ 47,546
Public safety	541,391	611,389	626,234	1,113,580	1,012,910	845,318	901,465	749,597	345,228	113,966
Culture and recreation	313,130	378,847	354,538	355,232	327,605	385,295	242,762	217,271	231,431	230,571
Total government charges	<u>1,391,172</u>	<u>1,420,538</u>	<u>1,400,180</u>	<u>1,715,080</u>	<u>1,427,929</u>	<u>1,295,159</u>	<u>1,238,442</u>	<u>1,034,771</u>	<u>669,642</u>	<u>392,083</u>
<b>Business-Type Activities:</b>										
Water and sewer	2,711,322	2,578,344	2,560,106	2,492,620	2,339,659	1,999,093	1,816,720	1,850,835	1,889,323	1,764,738
Natural gas	3,048,149	3,030,245	2,773,322	2,681,257	2,594,132	2,515,805	1,888,721	1,596,774	1,893,196	2,077,968
South Santa Rosa Utility	7,600,784	7,633,894	6,765,820	6,067,336	6,983,404	7,010,605	5,998,798	4,933,717	4,876,402	4,474,554
Solid waste control	841,055	761,776	675,885	645,519	593,891	571,504	725,172	1,012,054	986,019	1,004,577
Stormwater management	440,406	238,246	237,125	236,275	234,086	205,282	190,324	197,504	195,304	190,992
Gulf Breeze Financial Services	51,583	169,367	176,209	695,289	577,096	635,849	875,171	926,632	777,842	870,766
Innerarity Point	58,508	24,666	80,986	60,402	44,882	16,750	-	-	-	-
Total business-type charges	<u>14,751,807</u>	<u>14,436,538</u>	<u>13,269,453</u>	<u>12,878,698</u>	<u>13,367,150</u>	<u>12,954,888</u>	<u>11,494,906</u>	<u>10,517,516</u>	<u>10,618,086</u>	<u>10,383,595</u>
Total primary government	<u>\$ 16,142,979</u>	<u>\$ 15,857,076</u>	<u>\$ 14,669,633</u>	<u>\$ 14,593,778</u>	<u>\$ 14,795,079</u>	<u>\$ 14,250,047</u>	<u>\$ 12,733,348</u>	<u>\$ 11,552,287</u>	<u>\$ 11,287,728</u>	<u>\$ 10,775,678</u>

SOURCE: City of Gulf Breeze Finance Department.

**CITY OF GULF BREEZE, FLORIDA  
COMPONENTS OF FUND BALANCE (1)  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table IV**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Non-spendable Fund Balance:</b>										
General fund	\$ 22,258	\$ 28,070	\$ 9,863	\$ 15,532	\$ 100,977	\$ 5,349	\$ 5,488	\$ 5,980	\$ 6,074	\$ -
Aggregate special revenue funds	-	-	-	-	-	-	-	-	-	-
Total	<u>\$ 22,258</u>	<u>\$ 28,070</u>	<u>\$ 9,863</u>	<u>\$ 15,532</u>	<u>\$ 100,977</u>	<u>\$ 5,349</u>	<u>\$ 5,488</u>	<u>\$ 5,980</u>	<u>\$ 6,074</u>	<u>\$ -</u>
<b>Restricted Fund Balance:</b>										
General fund	\$ 1,101,042	\$ 864,098	\$ 431,962	\$ 291,112	\$ 290,144	\$ 280,523	\$ -	\$ -	\$ -	\$ -
Aggregate special revenue funds	1,816,814	1,794,412	1,515,950	677,672	463,425	329,403	762,430	916,350	994,663	-
Total	<u>\$ 2,917,856</u>	<u>\$ 2,658,510</u>	<u>\$ 1,947,912</u>	<u>\$ 968,784</u>	<u>\$ 753,569</u>	<u>\$ 609,926</u>	<u>\$ 762,430</u>	<u>\$ 916,350</u>	<u>\$ 994,663</u>	<u>\$ -</u>
<b>Committed Fund Balance:</b>										
General fund	\$ 279,183	\$ 416,564	\$ 599,437	\$ 657,821	\$ 657,821	\$ 657,770	\$ 562,270	\$ 362,270	\$ 360,177	\$ -
Aggregate special revenue funds	-	-	-	-	-	-	475,409	-	-	-
Total	<u>\$ 279,183</u>	<u>\$ 416,564</u>	<u>\$ 599,437</u>	<u>\$ 657,821</u>	<u>\$ 657,821</u>	<u>\$ 657,770</u>	<u>\$ 1,037,679</u>	<u>\$ 362,270</u>	<u>\$ 360,177</u>	<u>\$ -</u>
<b>Assigned Fund Balance:</b>										
General fund	\$ 115,993	\$ 115,993	\$ 115,993	\$ 115,993	\$ 115,993	\$ 115,993	\$ 115,993	\$ 115,993	\$ 115,993	\$ -
Aggregate special revenue funds	303,000	332,279	439,785	806,815	714,234	530,095	-	416,854	384,162	-
Total	<u>\$ 418,993</u>	<u>\$ 448,272</u>	<u>\$ 555,778</u>	<u>\$ 922,808</u>	<u>\$ 830,227</u>	<u>\$ 646,088</u>	<u>\$ 115,993</u>	<u>\$ 532,847</u>	<u>\$ 500,155</u>	<u>\$ -</u>
<b>Unassigned Fund Balance:</b>										
General fund	\$ 9,609,925	\$ 9,912,601	\$ 12,260,202	\$ 12,630,941	\$ 6,162,112	\$ 6,650,378	\$ 6,058,917	\$ 6,698,503	\$ 4,927,685	\$ -
Aggregate special revenue funds	-	-	-	-	-	-	-	-	-	-
Total	<u>\$ 9,609,925</u>	<u>\$ 9,912,601</u>	<u>\$ 12,260,202</u>	<u>\$ 12,630,941</u>	<u>\$ 6,162,112</u>	<u>\$ 6,650,378</u>	<u>\$ 6,058,917</u>	<u>\$ 6,698,503</u>	<u>\$ 4,927,685</u>	<u>\$ -</u>
<b>Total Fund Balance:</b>										
General fund	\$ 11,128,401	\$ 11,337,326	\$ 13,417,457	\$ 13,711,399	\$ 7,327,047	\$ 7,710,013	\$ 6,742,668	\$ 7,182,746	\$ 5,409,929	\$ -
Aggregate special revenue funds	2,119,814	2,126,691	1,955,735	1,484,487	1,177,659	859,498	1,237,839	1,333,204	1,378,825	-
Total	<u>\$ 13,248,215</u>	<u>\$ 13,464,017</u>	<u>\$ 15,373,192</u>	<u>\$ 15,195,886</u>	<u>\$ 8,504,706</u>	<u>\$ 8,569,511</u>	<u>\$ 7,980,507</u>	<u>\$ 8,515,950</u>	<u>\$ 6,788,754</u>	<u>\$ -</u>

SOURCE: City of Gulf Breeze Finance Department.

(1) GASB Statement No. 54 was first implemented for the year ended September 30, 2011.

**CITY OF GULF BREEZE, FLORIDA**  
**CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**UNAUDITED**

**Table V**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Revenues:</b>										
Taxes	\$ 4,287,719	\$ 3,995,392	\$ 3,913,036	\$ 3,732,400	\$ 3,476,144	\$ 2,890,563	\$ 2,754,286	\$ 2,649,716	\$ 2,687,419	\$ 2,660,418
Licenses and permits	85,186	91,382	108,451	92,871	87,414	392,538	382,850	373,351	427,201	412,458
Intergovernmental	1,342,557	1,191,189	1,190,368	1,139,512	1,948,601	2,434,281	3,624,993	8,202,214	4,797,182	1,559,733
Charges for services	764,595	717,767	665,495	508,629	327,605	311,099	232,418	243,576	251,342	254,973
Fines and forfeitures	541,391	611,389	626,234	1,113,580	1,012,910	826,754	879,725	742,280	340,415	101,604
Contribution from component unit	1,500,000	620,000	620,000	620,000	325,000	364,500	325,000	-	-	-
Other operating revenues	320,678	186,934	221,024	215,116	136,359	450,790	546,303	688,458	980,341	1,223,509
Total revenues	<u>8,842,126</u>	<u>7,414,053</u>	<u>7,344,608</u>	<u>7,422,108</u>	<u>7,314,033</u>	<u>7,670,525</u>	<u>8,745,575</u>	<u>12,899,595</u>	<u>9,483,900</u>	<u>6,212,695</u>
<b>Expenditures:</b>										
General government	2,119,306	2,372,030	2,281,623	2,164,224	1,979,557	2,031,432	1,818,220	1,729,301	2,082,950	1,951,093
Public safety	3,264,003	2,971,396	2,888,784	3,412,143	3,423,304	3,072,298	2,969,546	2,596,140	2,362,472	2,074,114
Transportation	677,323	476,733	957,608	249,971	519,423	328,318	713,559	204,519	249,113	139,370
Economic environment	307,769	273,158	235,928	229,567	198,758	136,168	116,579	133,073	122,413	118,498
Culture and recreation	1,850,474	1,681,318	1,797,584	1,481,765	1,424,236	1,382,952	1,119,344	1,251,795	3,462,148	908,776
Capital outlay	1,265,846	1,983,477	334,453	378,651	752,873	948,833	3,280,636	5,957,086	2,297,710	1,199,274
Debt service -										
Principal	224,400	215,600	206,800	202,400	193,600	184,800	175,650	171,600	239,357	158,400
Interest	334,785	344,081	350,023	356,325	368,304	396,336	305,046	310,536	315,231	320,336
Total expenditures	<u>10,043,906</u>	<u>10,317,793</u>	<u>9,052,803</u>	<u>8,475,046</u>	<u>8,860,055</u>	<u>8,481,137</u>	<u>10,498,580</u>	<u>12,354,050</u>	<u>11,131,394</u>	<u>6,869,861</u>
Excess (deficiency) of revenue over (under) expenditures	<u>(1,201,780)</u>	<u>(2,903,740)</u>	<u>(1,708,195)</u>	<u>(1,052,938)</u>	<u>(1,546,022)</u>	<u>(810,612)</u>	<u>(1,753,005)</u>	<u>545,545</u>	<u>(1,647,494)</u>	<u>(657,166)</u>
<b>Other Financing Sources (Uses):</b>										
Gain from sale of capital assets	5,883	103,468	20,830	6,306,370	-	-	-	-	-	-
Transfers in	2,055,899	2,261,907	3,366,912	2,207,628	1,957,284	1,850,176	2,115,010	1,815,781	1,240,844	1,576,051
Transfers out	(1,058,304)	(1,389,380)	(1,502,241)	(769,880)	(476,067)	(450,560)	(897,422)	(634,130)	(391,500)	(365,355)
Insurance recoveries	-	-	-	-	-	-	-	-	-	2,295
Contributions	-	314,312	-	-	-	-	-	-	-	-
Settlement	(17,500)	(295,742)	-	-	-	-	-	-	-	-
Total other financing sources (uses)	<u>985,978</u>	<u>994,565</u>	<u>1,885,501</u>	<u>7,744,118</u>	<u>1,481,217</u>	<u>1,399,616</u>	<u>1,217,588</u>	<u>1,181,651</u>	<u>849,344</u>	<u>1,212,991</u>
Net change in fund balance	<u>\$ (215,802)</u>	<u>\$ (1,909,175)</u>	<u>\$ 177,306</u>	<u>\$ 6,691,180</u>	<u>\$ (64,805)</u>	<u>\$ 589,004</u>	<u>\$ (535,417)</u>	<u>\$ 1,727,196</u>	<u>\$ (798,150)</u>	<u>\$ 555,825</u>
Debt service as a percentage of noncapital expenditures	6.37%	6.72%	6.39%	6.90%	6.93%	7.72%	6.66%	7.54%	6.28%	8.44%

SOURCE: City of Gulf Breeze Finance Department.

**CITY OF GULF BREEZE, FLORIDA  
PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table VI**

Year	Total Tax Levy (1)	Amount of Current Taxes Collected	Percent of Current Taxes Collected	Amount of Delinquent Taxes Collected	Total Collected for the Year	Ratio of Total Taxes Collected to Current Levy	Delinquent Taxes	Ratio of Delinquent Taxes to Current Levy
2019				This levy will be collected during Fiscal Year 2020				
2018	\$ 1,598,940	\$ 1,594,917	99.7%	\$ 15	\$ 1,594,932	99.7%	\$ 4,023	0.3%
2017	\$ 1,518,203	\$ 1,516,918	99.9%	\$ 130	\$ 1,517,048	99.9%	\$ 1,285	0.1%
2016	\$ 1,444,728	\$ 1,441,960	99.8%	\$ 3,748	\$ 1,445,708	100.1%	\$ 2,768	0.2%
2015	\$ 1,394,497	\$ 1,393,472	99.9%	\$ 26	\$ 1,393,498	99.9%	\$ 3,325	0.2%
2014	\$ 1,350,376	\$ 1,305,276	96.7%	\$ 5,874	\$ 1,311,150	97.1%	\$ 3,175	0.2%
2013	\$ 1,282,755	\$ 1,243,086	96.9%	\$ 4,059	\$ 1,247,145	97.2%	\$ 919	0.1%
2012	\$ 1,200,632	\$ 1,163,879	96.9%	\$ 3,864	\$ 1,167,743	97.3%	\$ 704	0.1%
2011	\$ 1,194,763	\$ 1,158,863	97.0%	\$ 3,973	\$ 1,162,836	97.3%	\$ 2,857	0.2%
2010	\$ 1,206,357	\$ 1,168,019	96.8%	\$ 3,674	\$ 1,171,693	97.1%	\$ 2,685	0.2%

SOURCE: Santa Rosa County Tax Collector Office

(1) Includes Discounts Taken for Early Payment (maximum of 4%)

**CITY OF GULF BREEZE, FLORIDA  
 ASSESSED VALUE OF TAXABLE PROPERTY (1)  
 LAST TEN FISCAL YEARS  
 UNAUDITED**

**Table VII**

Year (2)	Real Property	Personal Property	Total Assessed Value	Exemptions	Assessed Value of Operations	Total Direct Tax Rate
2019	\$ 1,344,736,243	\$ 40,976,333	\$ 1,180,243,171	\$ 311,503,441	\$ 868,739,730	1.9723
2018	\$ 1,210,105,835	\$ 38,694,102	\$ 1,112,552,121	\$ 303,336,303	\$ 809,215,818	1.9723
2017	\$ 1,139,386,798	\$ 38,912,786	\$ 1,065,804,563	\$ 297,203,059	\$ 768,601,504	1.9723
2016	\$ 990,275,803	\$ 37,447,989	\$ 1,027,723,792	\$ 296,547,192	\$ 731,176,600	1.9723
2015	\$ 964,310,659	\$ 38,849,877	\$ 1,003,160,536	\$ 297,339,426	\$ 705,821,110	1.9723
2014	\$ 944,207,937	\$ 36,927,142	\$ 981,135,079	\$ 296,777,679	\$ 684,357,400	1.9723
2013	\$ 903,420,497	\$ 33,761,170	\$ 937,181,667	\$ 287,072,951	\$ 650,108,716	1.9000
2012	\$ 883,720,244	\$ 35,023,885	\$ 918,744,129	\$ 287,168,164	\$ 631,575,965	1.9000
2011	\$ 879,382,858	\$ 35,300,296	\$ 914,683,154	\$ 286,262,042	\$ 628,421,112	1.9000
2010	\$ 957,414,901	\$ 39,883,882	\$ 997,298,783	\$ 362,784,783	\$ 634,514,000	1.9000

SOURCE: Santa Rosa County Property Appraiser

(1) Florida State Law requires all property to be assessed at current fair market value.

(2) As of January 1 of each year listed

**CITY OF GULF BREEZE, FLORIDA  
PROPERTY TAX RATES PER \$1,000 OF TAXABLE VALUE -  
ALL DIRECT AND OVERLAPPING GOVERNMENTS  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table VIII**

<u>Fiscal Year</u>	<u>Millage</u>
2019	1.9723
2018	1.9723
2017	1.9723
2016	1.9723
2015	1.9723
2014	1.9723
2013	1.9000
2012	1.9000
2011	1.9000
2010	1.9000

SOURCE: Santa Rosa County Property Appraiser

The base rate and the total rate are identical for the City of Gulf Breeze.

**CITY OF GULF BREEZE, FLORIDA  
PRINCIPAL TAXPAYERS  
2018 AND NINE YEARS AGO  
UNAUDITED**

**Table IX**

Taxpayer	Fiscal Year 2019		2010	
	Total Taxable Value	Percentage	Total Taxable Value	Percentage
Andrews Institute Medical Park	\$ 18,100,612	2.08%	\$ 15,872,461	2.55%
Real Sub LLC	14,659,009	1.69%	13,982,825	2.25%
GB Senior Living	13,988,600	1.61%	-	0.00%
Gulf Power (GB)	11,179,184	1.29%	6,749,887	1.09%
Mullet Willis J as Trustee	8,040,875	0.93%	7,608,474	1.22%
Jerome Gulf Breeze LLC	6,866,874	0.79%	-	0.00%
Belleau George A & Ann F	5,628,411	0.65%	-	0.00%
Falzone Timothy D	5,413,682	0.62%	4,908,535	0.79%
Quietwater LLC	5,127,440	0.59%	5,202,590	0.84%
GB Hotel Investments LP	5,044,507	0.58%	-	0.00%
<b>Total of Principal Taxpayers</b>	<b>94,049,194</b>	<b>10.83%</b>	<b>54,324,772</b>	<b>8.74%</b>
<b>Total All Other Taxpayers</b>	<b>774,690,536</b>	<b>89.17%</b>	<b>567,385,987</b>	<b>91.26%</b>
<b>Total Taxable Value</b>	<b>\$ 868,739,730</b>	<b>100.00%</b>	<b>\$ 621,710,759</b>	<b>100.00%</b>

SOURCE: Santa Rosa County Property Appraiser

**CITY OF GULF BREEZE, FLORIDA  
SPECIAL ASSESSMENT BILLINGS AND COLLECTIONS  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table X**

Fiscal Year	Assessment	Assessments Collected	Ratio of Collections to Amount Assessed	Total Outstanding Current and Delinquent Assessments
2019	\$ -	\$ -	-	\$ -
2018	\$ -	\$ 15,627		\$ -
2017	\$ -	\$ 14,468		\$ 15,627
2016	\$ -	\$ 13,396		\$ 30,095
2015	\$ -	\$ 12,404		\$ 43,491
2014	\$ -	\$ 11,485		\$ 55,895
2013	\$ -	\$ 10,635		\$ 67,380
2012	\$ -	\$ 24,774		\$ 78,015
2011	\$ -	\$ 12,322		\$ 102,789
2010	\$ 58,790	\$ 43,191	73.5%	\$ 115,111

SOURCE: City of Gulf Breeze Finance Department

<sup>(1)</sup> Septic abatement assessment provided up to 10 years for payment



**CITY OF GULF BREEZE, FLORIDA  
OUTSTANDING DEBT  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table XI**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
<b>Revenue Bonds and Note Payable:</b>										
Governmental activities	\$ 6,919,253	\$ 7,140,473	\$ 7,354,483	\$ 7,559,693	\$ 7,760,503	\$ 7,952,513	\$ 8,135,723	\$ 8,311,723	\$ 8,481,734	\$ 8,642,944
Business-type activities	<u>11,764,012</u>	<u>13,023,595</u>	<u>14,232,918</u>	<u>15,438,447</u>	<u>8,785,821</u>	<u>9,687,627</u>	<u>5,471,974</u>	<u>5,959,853</u>	<u>6,432,134</u>	<u>6,878,215</u>
Total primary government	<u>\$ 18,683,265</u>	<u>\$ 20,164,068</u>	<u>\$ 21,587,401</u>	<u>\$ 22,998,140</u>	<u>\$ 16,546,324</u>	<u>\$ 17,640,140</u>	<u>\$ 13,607,697</u>	<u>\$ 14,271,576</u>	<u>\$ 14,913,868</u>	<u>\$ 15,521,159</u>
<b>Notes Payable:</b>										
Governmental activities	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business-type activities	<u>722,472</u>	<u>767,148</u>	<u>810,492</u>	<u>852,543</u>	<u>893,340</u>	<u>932,922</u>	<u>4,759,964</u>	<u>4,897,432</u>	<u>5,051,438</u>	<u>4,763,971</u>
Total primary government	<u>\$ 722,472</u>	<u>\$ 767,148</u>	<u>\$ 810,492</u>	<u>\$ 852,543</u>	<u>\$ 893,340</u>	<u>\$ 932,922</u>	<u>\$ 4,759,964</u>	<u>\$ 4,897,432</u>	<u>\$ 5,051,438</u>	<u>\$ 4,763,971</u>
<b>Line of Credit:</b>										
Governmental activities	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business-type activities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,000,000</u>	<u>3,000,000</u>	<u>3,000,000</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total primary government	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,000,000</u>	<u>\$ 3,000,000</u>	<u>\$ 3,000,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Capital Leases Payable:</b>										
Governmental activities	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Business-type activities	<u>2,841,594</u>	<u>3,215,303</u>	<u>3,598,056</u>	<u>3,941,854</u>	<u>4,292,398</u>	<u>4,663,665</u>	<u>262,557</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total primary government	<u>\$ 2,841,594</u>	<u>\$ 3,215,303</u>	<u>\$ 3,598,056</u>	<u>\$ 3,941,854</u>	<u>\$ 4,292,398</u>	<u>\$ 4,663,665</u>	<u>\$ 262,557</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Total Debt:</b>										
Governmental activities	\$ 6,919,253	\$ 7,140,473	\$ 7,354,483	\$ 7,559,693	\$ 7,760,503	\$ 7,952,513	\$ 8,135,723	\$ 8,311,723	\$ 8,481,734	\$ 8,642,944
Business-type activities	<u>15,328,078</u>	<u>17,006,046</u>	<u>18,641,466</u>	<u>20,232,844</u>	<u>16,971,559</u>	<u>18,284,214</u>	<u>13,494,495</u>	<u>10,857,285</u>	<u>11,483,572</u>	<u>11,642,186</u>
Total primary government	<u>\$ 22,247,331</u>	<u>\$ 24,146,519</u>	<u>\$ 25,995,949</u>	<u>\$ 27,792,537</u>	<u>\$ 24,732,062</u>	<u>\$ 26,236,727</u>	<u>\$ 21,630,218</u>	<u>\$ 19,169,008</u>	<u>\$ 19,965,306</u>	<u>\$ 20,285,130</u>

SOURCE: City of Gulf Breeze Finance Department.

**CITY OF GULF BREEZE, FLORIDA**  
**RATIO OF TOTAL DEBT TO ASSESSED VALUE**  
**AND TOTAL DEBT PER CAPITA**  
**LAST TEN FISCAL YEARS**  
**UNAUDITED**

**Table XII**

Fiscal Year	Estimated Population (1)	Assessed Value for Operations (2)	Total Outstanding Debt (3)	Ratio of Total Outstanding Debt to Assessed Value	Amount of Total Outstanding Debt Per Capita	Percentage of Personal Income (4)
2019	5,849	\$ 868,739,730	\$ 22,247,331	2.6%	\$ 3,804	8.12%
2018	5,849	\$ 809,215,818	\$ 24,146,519	3.0%	\$ 4,128	8.12%
2017	5,838	\$ 768,601,504	\$ 25,995,949	3.4%	\$ 4,453	8.69%
2016	5,818	\$ 731,176,600	\$ 27,792,537	3.8%	\$ 4,777	9.52%
2015	5,815	\$ 705,821,110	\$ 24,732,062	3.5%	\$ 4,253	9.45%
2014	5,805	\$ 684,357,400	\$ 26,236,727	3.8%	\$ 4,520	10.77%
2013	5,763	\$ 650,108,716	\$ 21,630,218	3.3%	\$ 3,753	8.64%
2012	5,790	\$ 631,575,965	\$ 19,169,008	3.0%	\$ 3,311	7.67%
2011	5,765	\$ 628,421,112	\$ 19,965,306	3.2%	\$ 3,463	7.95%
2010	5,751	\$ 634,514,000	\$ 20,285,130	3.2%	\$ 3,527	8.12%

(1) SOURCE: Bureau of Economic and Business Research, University of Florida

(2) From Table VII

(3) From Table XI

(4) Calculated using Total Personal Income from Table XVII

**CITY OF GULF BREEZE, FLORIDA  
COMPUTATON OF LEGAL DEBT MARGIN  
UNAUDITED**

**Table XIII**

The Constitution of the State of Florida, Chapter 200.181, Florida Statutes, and the Charter of the City of Gulf Breeze, Florida set no legal debt margin.

**CITY OF GULF BREEZE, FLORIDA**  
**RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE**  
**AND NET BONDED DEBT PER CAPITA**  
**LAST TEN FISCAL YEARS**  
**UNAUDITED**

**Table XIV**

Fiscal Year	Estimated Population (1)	Assessed Value for Operations (2)	Gross Bonded Debt	Debt Service Monies Available	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt Per Capita
2019	5,849	\$ 868,739,730	\$ -	\$ -	\$ -	- %	\$ -
2018	5,849	\$ 809,215,818	\$ -	\$ -	\$ -	- %	\$ -
2017	5,838	\$ 768,601,504	\$ -	\$ -	\$ -	- %	\$ -
2016	5,818	\$ 731,176,600	\$ -	\$ -	\$ -	- %	\$ -
2015	5,815	\$ 705,821,110	\$ -	\$ -	\$ -	- %	\$ -
2014	5,805	\$ 684,357,400	\$ -	\$ -	\$ -	- %	\$ -
2013	5,763	\$ 650,108,716	\$ -	\$ -	\$ -	- %	\$ -
2012	5,790	\$ 631,575,965	\$ -	\$ -	\$ -	- %	\$ -
2011	5,765	\$ 628,421,112	\$ -	\$ -	\$ -	- %	\$ -
2010	5,751	\$ 634,514,000	\$ -	\$ -	\$ -	- %	\$ -

(1) SOURCE: Bureau of Economic and Business Research, University of Florida

(2) From Table VII

**CITY OF GULF BREEZE, FLORIDA  
COMPUTATON OF DIRECT AND OVERLAPPING DEBT -  
GENERAL OBLIGATIONS  
UNAUDITED**

Table XV

The City of Gulf Breeze, Florida does not have any overlapping debt.

**CITY OF GULF BREEZE, FLORIDA  
REVENUE BOND COVERAGE -  
SOUTH SANTA ROSA UTILITY CERTIFICATES  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table XVI**

Fiscal Year	Operating Revenue	Tap Fees	Direct Operating Expenses (1)	Net Revenue Available for Debt Service	Debt Service Requirements			Coverage
					Principal	Interest	Total	
2019	\$ 6,165,315	\$ 1,692,691	\$ 4,457,067	\$ 3,400,939	\$ 815,000	\$ 9,768	\$ 824,768	4.12
2018	\$ 6,245,896	\$ 1,016,851	\$ 4,434,395	\$ 2,828,352	\$ 775,000	\$ 12,823	\$ 787,823	3.59
2017	\$ 6,089,546	\$ 1,048,478	\$ 3,903,384	\$ 3,234,640	\$ 740,000	\$ 17,791	\$ 757,791	4.27
2016	\$ 5,860,774	\$ 1,378,577	\$ 3,600,268	\$ 3,639,083	\$ 700,000	\$ 180,000	\$ 880,000	4.14
2015	\$ 5,396,766	\$ 464,272	\$ 3,687,756	\$ 2,173,282	\$ 660,000	\$ 200,500	\$ 860,500	2.53
2014	\$ 5,205,377	\$ 490,196	\$ 3,477,099	\$ 2,218,474	\$ 645,000	\$ 223,075	\$ 868,075	2.56
2013	\$ 4,686,102	\$ 358,338	\$ 2,869,620	\$ 2,174,820	\$ 620,000	\$ 247,875	\$ 867,875	2.51
2012	\$ 4,933,717	\$ 389,166	\$ 2,848,490	\$ 2,474,393	\$ 595,000	\$ 267,213	\$ 862,213	2.87
2011	\$ 4,876,402	\$ 309,563	\$ 2,781,874	\$ 2,404,091	\$ 580,000	\$ 285,192	\$ 865,192	2.78
2010	\$ 4,474,554	\$ 83,315	\$ 2,527,761	\$ 2,030,108	\$ 555,000	\$ 304,617	\$ 859,617	2.36

SOURCE: City of Gulf Breeze Finance Department

(1) Excluding Depreciation

**CITY OF GULF BREEZE, FLORIDA  
MISCELLANEOUS DEMOGRAPHICAL STATISTICS  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table XVII**

Fiscal Year	Population		City as a Percentage of County	County Population Growth	Total Personal Income	Per Capita Income	Unemployment Rate	Median Household Income
	Gulf Breeze City	Santa Rosa County						
2019	5,849	179,054	3.27%	2.38%	\$ 310,915,293	\$ 53,157	3.80%	\$ 102,970
2018	5,849	174,887	3.34%	2.37%	\$ 297,538,630	\$ 50,870	2.70%	\$ 100,880
2017	5,838	170,835	3.42%	2.29%	\$ 299,034,036	\$ 51,222	3.50%	\$ 98,308
2016	5,818	167,009	3.48%	2.51%	\$ 292,034,510	\$ 50,195	3.90%	\$ 84,423
2015	5,815	162,925	3.57%	1.14%	\$ 261,611,035	\$ 44,989	2.70%	\$ 85,529
2014	5,805	161,096	3.60%	1.63%	\$ 243,606,828	\$ 41,965	2.65%	\$ 80,433
2013	5,763	158,512	3.64%	2.01%	\$ 250,475,196	\$ 43,463	2.65%	\$ 73,012
2012	5,790	155,390	3.73%	0.32%	\$ 249,926,200	\$ 43,165	2.50%	\$ 67,214
2011	5,765	154,901	3.72%	6.09%	\$ 251,008,100	\$ 43,540	2.95%	\$ 70,575
2010	5,751	146,008	3.94%	1.04%	\$ 249,756,026	\$ 43,428	3.20%	\$ 67,214

SOURCE: U.S. Department of Census; Bureau of Economic and Business Research, University of Florida

**CITY OF GULF BREEZE, FLORIDA**  
**SCHEDULE OF PROPERTY VALUE, CONSTRUCTION, AND BANK DEPOSITS**  
**LAST TEN FISCAL YEARS**  
**UNAUDITED**

Table XVIII

Fiscal Year	Assessed Value for Operations (1)	Commercial Construction		Residential Construction		Bank Deposits (3)
		Number of Units (2)	Value	Number of Units (2)	Value	
2019	\$ 868,739,730	5	\$ 9,600,000	16	\$ 9,152,800	\$ 525,069,000
2018	\$ 809,215,818	15	\$ 1,526,985	17	\$ 15,937,426	\$ 471,041,000
2017	\$ 768,601,504	7	\$ 2,943,448	14	\$ 4,746,469	\$ 435,762,000
2016	\$ 731,176,600	1	\$ 20,000,000	22	\$ 5,721,000	\$ 446,668,000
2015	\$ 705,821,110	3	\$ 1,300,000	13	\$ 5,010,000	\$ 424,212,000
2014	\$ 684,357,400	0	\$ -	15	\$ 7,552,000	\$ 398,443,000
2013	\$ 650,108,716	1	\$ 80,000	18	\$ 10,737,000	\$ 347,134,000
2012	\$ 631,575,965	4	\$ 8,011,500	10	\$ 4,193,000	\$ 292,221,000
2011	\$ 628,421,112	4	\$ 602,500	13	\$ 6,297,000	\$ 247,182,000
2010	\$ 634,514,000	0	\$ -	9	\$ 501,500	\$ 283,202,000

(1) SOURCE: Table VII

(2) Santa Rosa County Inspection Department

(3) Florida Bankers Association, FDIC Website - Summary Deposits as of June 30 of respective years



**CITY OF GULF BREEZE, FLORIDA  
PRINCIPAL EMPLOYERS  
(OVER 50 EMPLOYEES REPORTED)  
UNAUDITED**

**Table XIX**

<u>Fiscal Year 2019 (1)</u>	<u>Employees</u>	<u>Percentage of Labor Force</u>
Hampton Inn	450	9.2%
Andrews Research and Education Institute	421	8.6%
Gulf Breeze Hospital	402	8.2%
Andrews Orthopedics and Sports	270	5.5%
Publix	150	3.1%
AppRiver	114	2.3%
Exos	99	2.0%
Gulf Breeze High School	90	1.8%
Gulf Breeze Middle School	68	1.4%
Gulf Breeze Elementary School	61	1.2%

Total Labor Force (1) 4,891

(1) SOURCE: Haas Center for Business Research and Economic Development

**CITY OF GULF BREEZE, FLORIDA  
PERMITS  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table XX**

Year	Residential				Commercial			
	Additions/ Renovations	New Construction	Pool Permits	Miscellaneous/ Permits	Additions/ Renovations	New Construction	Sign Permits	Miscellaneous/ Permits
2019	22	20	15	360	4	3	11	6
2018	28	19	19	360	6	1	22	11
2017	17	6	17	259	4	2	21	2
2016	30	13	10	185	9	3	23	8
2015	32	11	12	218	1	2	22	17
2014	5	1	1	60	0	0	3	10
2013	23	17	8	67	8	1	17	17
2012	12	11	12	67	4	6	30	16
2011	14	14	9	53	19	1	22	16
2010	25	13	14	37	10	5	19	4

SOURCE: City of Gulf Breeze Community Services Department

**CITY OF GULF BREEZE, FLORIDA  
WATER SERVICE RATES  
AS OF SEPTEMBER 30, 2019  
UNAUDITED**

Table XXI

Meter Size	Inside City Limits			Outside City Limits		
	Residential	Commercial	Rate per 000's Gallons Additional	Residential	Commercial	Rate per 000's Gallons Additional
0.75"	\$ 12.76	\$ 12.76	\$ 3.57	\$ 15.38	\$ 15.38	\$ 3.72
1.00"	\$ 22.23	\$ 22.23	\$ 3.57	\$ 26.81	\$ 26.81	\$ 3.72
1.50"	\$ 54.07	\$ 54.07	\$ 3.57	\$ 65.19	\$ 65.19	\$ 3.72
2.00"	\$ 86.44	\$ 86.44	\$ 3.57	\$ 104.23	\$ 104.23	\$ 3.72
3.00"	\$ 171.91	\$ 171.91	\$ 3.57	\$ 207.30	\$ 207.30	\$ 3.72
4.00"	\$ 257.40	\$ 257.40	\$ 3.57	\$ 310.39	\$ 310.39	\$ 3.72
6.00"	\$ 505.46	\$ 505.46	\$ 3.57	\$ 609.49	\$ 609.49	\$ 3.72
Tech Fee	\$ 2.00	\$ 2.00		\$ 2.00	\$ 2.00	
Reclaim Service	N/A	N/A		\$ 6.00	\$ 6.00	
Surcharge per Chapter 180.191, F.S.				6%	6%	

SOURCE: City Water and Sewer Department and South Santa Rosa Utility

**CITY OF GULF BREEZE, FLORIDA  
SEWER SERVICE RATES  
AS OF SEPTEMBER 30, 2019  
UNAUDITED**

Table XXII

Meter Size	Inside City Limits			Outside City Limits		
	Residential	Commercial	Rate per 000's Gallons Additional	Residential	Commercial	Rate per 000's Gallons Additional
0.75"	\$ 18.08	\$ 18.08	\$ 4.58	\$ 19.33	\$ 19.33	\$ 4.89
1.00"	\$ 31.34	\$ 31.34	\$ 4.58	\$ 33.51	\$ 33.51	\$ 4.89
1.50"	\$ 70.77	\$ 70.77	\$ 4.58	\$ 75.66	\$ 75.66	\$ 4.89
2.00"	\$ 111.38	\$ 111.38	\$ 4.58	\$ 119.08	\$ 119.08	\$ 4.89
3.00"	\$ 217.57	\$ 217.57	\$ 4.58	\$ 232.64	\$ 232.64	\$ 4.89
4.00"	\$ 321.18	\$ 321.18	\$ 4.58	\$ 343.41	\$ 343.41	\$ 4.89
6.00"	\$ 617.33	\$ 617.33	\$ 4.58	\$ 660.04	\$ 660.04	\$ 4.89

SOURCE: City Water and Sewer Department and South Santa Rosa Utility

**CITY OF GULF BREEZE, FLORIDA  
SOLID WASTE SERVICE RATES  
AS OF SEPTEMBER 30, 2019  
UNAUDITED**

Table XXIII

Residential Collection

	Curbside	Sideyard
Regular	\$ 24.43	\$ 43.00
Senior Rate	\$ 22.06	\$ 22.06
Disable Rate	\$ 22.06	\$ 22.06
Extra Kart	\$ 14.48	\$ 18.75
Sideyard Waste & Recyc		\$ 43.00

Commercial Collection

Container Size (Waste)	Collection Frequency (Per Week)					Per Extra Call
	1	2	3	4	5	
Kart (96 Gal)	\$ 30.59	\$ 47.39				
2 Cubic Yards	\$ 82.68	\$ 119.93	\$ 185.81	\$ 240.35	\$ 299.76	\$ 26.44
4 Cubic Yards	\$ 129.68	\$ 224.26	\$ 331.00	\$ 440.14	\$ 544.42	\$ 52.87
6 Cubic Yards	\$ 182.82	\$ 326.81	\$ 474.99	\$ 625.51	\$ 779.67	\$ 79.31
8 Cubic Yards	\$ 168.15	\$ 290.74	\$ 422.63	\$ 553.37	\$ 685.89	\$ 105.75
6 Cubic Yard Compactor *	\$ 373.77	\$ 710.88	\$ 1,039.96	\$ 1,380.51	\$ 1,613.05	N/A
30 Cubic Yard Compactor	\$ 1,103.10					
30 Cubic Yard Roll Off *+	\$ 1,103.10	\$ 2,206.20	\$ 3,309.30	\$ 4,412.40	\$ 5,515.49	\$ 254.76

Container Size (Recycling)	Collection Frequency (per week)		
	1	3	5
Kart (96 Gal)	\$ 14.22		
2 Cubic Yards*	\$ 45.31	\$ 81.19	\$ 135.30
4 Cubic Yards*	\$ 63.43	\$ 122.20	\$ 211.08
6 Cubic Yards*	\$ 80.84	\$ 147.05	\$ 257.11
8 Cubic Yards*	\$ 108.39	\$ 178.14	\$ 330.62

\* Billed directly by contractor / franchisee

+ Plus actual disposal costs

Transfer Station (Non Class 1 Waste Only)	City Resident	Non-Resident	Commercial
Minimum Charge per "Pick Up Truck Load"	\$ 10.00	\$ 46.00	\$ 78.00

SOURCE: City Water and Sewer Department

**CITY OF GULF BREEZE, FLORIDA  
NATURAL GAS SERVICE RATES  
YEAR ENDED SEPTEMBER 30, 2019  
UNAUDITED**

Table XXIV

**Inside City Limits - Residential and Commercial**

Minimum monthly service charge: \$7.00 / \$10.00 if usage is under 3 therms per month

Monthly Usage (Therms)	Rate per Therm
0 - 3	\$ 0.8621
4 - 8	\$ 0.8229
9 - 166	\$ 0.7837
167 - 4,166	\$ 0.6662
over 4,167	\$ 0.5486

**Outside City Limits - Residential and Commercial**

Minimum monthly service charge: \$9.00 / \$10.00 if usage is under 3 therms per month

Monthly Usage (Therms)	Rate per Therm
0 - 3	\$ 0.9483
4 - 8	\$ 0.9052
9 - 166	\$ 0.8621
167 - 4,166	\$ 0.7328
over 4,167	\$ 0.6035

Gross Receipts Tax - All residential and commercial accounts: .025% of service and consumption charges

Florida State Sales Tax - Commercial accounts only: .075% of service and consumption and gross receipts tax

SOURCE: Gulf Breeze Natural Gas Department

**CITY OF GULF BREEZE, FLORIDA  
INSURANCE COVERAGE  
AS OF SEPTEMBER 30, 2019  
UNAUDITED**

**Table XXV**

Type	Effective Dates	Company	Policy Number	Amount
Auto (Person)	10/01/2019- 10/01/2020	Florida Municipal Insurance Trust	FMIT # 0224	\$ 200,000
Auto (Occurrence)				\$ 300,000
General liability	10/01/2019- 10/01/2020	Florida Municipal Insurance Trust	FMIT # 0224	\$ 1,000,000
Extra contractual legal liability				\$ 25,000
Fire legal liability				\$ 500,000
Medical malpractice liability				\$ 1,000,000
Errors and omissions liability				\$ 1,000,000
Law enforcement liability				\$ 1,000,000
Workers Compensation	10/01/2019- 10/01/2020	Florida Municipal Insurance Trust	FMIT # 0224	Statutory Limit
Employers Liability	10/01/2019- 10/01/2020	Florida Municipal Insurance Trust	FMIT # 0224	\$ 1,000,000
Real Property	10/01/2019- 10/01/2020	Florida Municipal Insurance Trust	FMIT # 0224	\$ 37,562,006
Personal Property	10/01/2019- 10/01/2020	Florida Municipal Insurance Trust	FMIT # 0224	\$ 4,219,432
Inland Marine	10/01/2019- 10/01/2020	Florida Municipal Insurance Trust	FMIT # 0224	\$ 587,116
Accounts Receivable	10/01/2019- 10/01/2020	Florida Municipal Insurance Trust	FMIT # 0224	\$ 250,000
Named Storm Coverage	10/01/2019- 10/01/2020	Florida Municipal Insurance Trust	FMIT # 0224	\$ 26,756,308
Storage Tank Liability	10/01/2019- 10/01/2020	Commerce & Industry Insurance	FPL007509065	\$ 1,000,000 \$ 2,000,000

SOURCE: City of Gulf Breeze Departments

**CITY OF GULF BREEZE, FLORIDA**  
**FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION**  
**LAST TEN FISCAL YEARS**  
**UNAUDITED**

Table XXVI

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Full-time employees on City Payroll as of September 30, (1)</b>										
<b>General Government:</b>										
City manager and city clerk	6	4	4	4	5	5	4	4	4	4
Community services	4	4	3	3	3	3	2	2	2	2
Finance and accounting	5	4	3	3	3	3	5	5	5	5
Parks and recreation center	15	13	12	13	10	10	8	8	8	9
Special projects	1	1	1	1	1	0	0	0	0	0
Sworn officers	20	19	19	17	18	18	17	15	15	18
Civilian employees	8	8	7	8	8	8	8	7	7	7
Police	28	27	26	25	26	26	25	22	22	25
Total general government	<u>59</u>	<u>53</u>	<u>49</u>	<u>49</u>	<u>48</u>	<u>47</u>	<u>44</u>	<u>41</u>	<u>41</u>	<u>45</u>
<b>Enterprises (2):</b>										
Gulf Breeze Financial Services	3	3	3	3	3	2	2	2	3	2
Gas, water and sewer	24	22	13	13	13	13	13	12	12	13
South Santa Rosa Utility	29	27	27	29	29	28	27	26	26	23
Tiger Point Golf Course (3)	0 <sup>(3)</sup>	0 <sup>(3)</sup>	0 <sup>(3)</sup>	0 <sup>(3)</sup>	17	19	19	0	0	0
Total enterprises	<u>56</u>	<u>52</u>	<u>43</u>	<u>45</u>	<u>62</u>	<u>62</u>	<u>61</u>	<u>40</u>	<u>41</u>	<u>38</u>

(1) Personnel figures may reflect instances of temporary vacancies or transition period staffing that existed at fiscal year-end.

(2) Employees in enterprise operations are often used to support multiple Fund operations so exclusive attribution to a particular program as of year-end may not accurately reflect typical allocation throughout the year. City's utility staffing typically ranges 400 to 425 utility accounts per employee. Tiger Point Golf Course was acquired by the City in fiscal year 2013.

(3) On October 1, 2015 a management agreement with Integrity Golf became effective for operation of the Tiger Point Golf facility resulting in the dismissal of those 17 employees from the City's payroll. Honours Golf Company, LLC took over management of the golf course in April 2017.

The City benefits from efforts of volunteer and use of inmate labor in a variety of areas for which full time equivalents cannot be calculated for this schedule.

The City uses an outside temporary labor agency for up to three part-time staff at its transfer station and for other requirements on an as needed basis.

SOURCE: City of Gulf Breeze Finance Department



**CITY OF GULF BREEZE, FLORIDA  
OPERATING INDICATORS BY FUNCTION  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table XXVII**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Fire Department:</b>										
Emergency medical calls	593	792	733	606	645	439	495	449	511	562
Fire and other calls	530	418	432	394	366	401	361	300	289	322
Total calls	<u>1,123</u>	<u>1,210</u>	<u>1,165</u>	<u>1,000</u>	<u>1,011</u>	<u>840</u>	<u>856</u>	<u>749</u>	<u>800</u>	<u>884</u>
<b>Police Department:</b>										
Arrests	391	401	436	505	314	304	415	466	245	161
Citations	3,373	518	5,101	4,943	3,917	5,455	6,734	5,462	5,748	4,968
<b>Parks and Recreation:</b>										
League registrations	1,765	1,863	1,853	1,773	1,718	1,640	1,745	1,566	1,777	1,802
<b>Water:</b>										
Customers at year end	2,602	2,602	2,600	2,612	2,580	2,591	2,579	2,580	2,558	2,565
Usage (000's gallons)	278,641	256,613	219,373	249,999	228,795	227,259 *	217,800	233,565	244,322	244,322
<b>Sewer:</b>										
Customers at year end	1,551	1,549	1,545	1,554	1,548	1,528	1,517	1,514	1,463	1,471
Treatment (000's gallons)	173,517	158,637	143,056	162,071	146,576	172,157 *	134,652	147,327	157,743	150,468
<b>Natural Gas:</b>										
Customers at year end	4,235	4,139	3,990	3,874	3,722	3,591	3,460	3,371	3,311	3,248
Therms (000's 100's ft3)	1,992,920	1,961,449	1,624,936	1,690,019	1,603,182	1,754,132 *	1,270,690	1,037,415	1,195,192	1,286,640
<b>SSRUS - Water:</b>										
Customers at year end	4,431	4,474	4,413	4,358	4,337	4,300	4,145	4,196	4,178	4,200
Usage (000's gallons)	283,915	230,438	250,942	272,180	280,525	289,186 *	270,288	286,027	296,911	293,962
<b>SSRUS - Sewer:</b>										
Customers at year end	6,795	6,774	6,599	6,418	6,321	6,160	5,966	5,958	5,850	5,837
Treatment (000's gallons)	462,381	427,630	406,408	400,093	406,407	422,883 *	373,787	395,337	412,452	385,532
<b>Wastewater Treatment:</b>										
Treatment (Millions of Gallons)	617.0	572.7	601.0	606.0	545.2	614.9	558.6	519.2	487.7	562.5
<b>Tiger Point Golf Course:</b>										
Annual rounds played (1)	27,514	26,202	12,755 **	N/A	31,305	37,248	32,159	25,828	24,724	22,436

SOURCE: Department Records and Gulf Breeze Sports Association

\* Billing delays due to major software transition resulted in 1 month's activity being billed in the following (FY 2014) fiscal year

(1) Tiger Point Golf Course was acquired by the City of Gulf Breeze in December 2012. Amounts reported prior to that time are based on prior owner's activity. In 2016 Integrity Golf Courses LLC operated the course and the City did not require reports of rounds played.

\*\* Honours Golf Company, LLC took over management of the golf course in April 2017; Figures reflect April to September 2017

**CITY OF GULF BREEZE, FLORIDA  
CAPITAL ASSET STATISTICS BY FUNCTION  
LAST TEN FISCAL YEARS  
UNAUDITED**

**Table XXVIII**

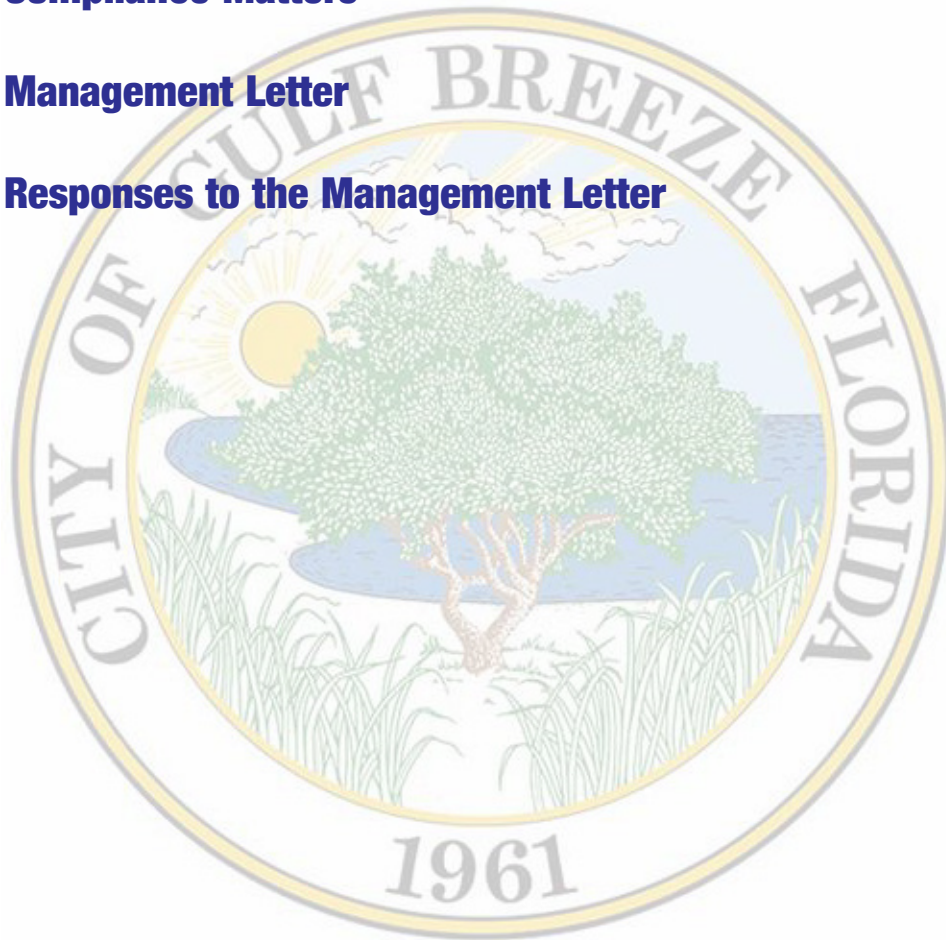
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Streets:</b>										
Miles of roads	34.7	34.7	34.7	34.7	34.7	34.7	34.7	34.7	34.7	34.7
Miles of sidewalks	10.5	10.5	10.5	10.5	10.5	10.5	10	10	10	10
Signs installed	213	174	174	172	172	172	172	171	171	171
Traffic signal (City owned)	1	1	1	1	1	1	1	1	1	1
<b>Water:</b>										
Water line (miles)	43.5	43.5	43.5	43.5	43.5	43.5	43.5	43.5	43.5	43.5
Elevated storage tanks	1	1	1	1	1	1	1	1	1	1
Elevated storage capacity (000's)	100	100	100	100	100	100	100	100	100	100
Ground storage tanks	1	1	1	1	1	1	1	1	1	1
Ground storage capacity (000,000's gallons)	1	1	1	1	1	1	1	1	1	1
Water pump facilities	1	1	1	1	1	1	1	1	1	1
<b>Sewer:</b>										
Sewer line (miles)	35.2	34.8	34.7	34.7	34.7	34.7	34.7	16.4	16.0	16.0
Lift stations	26	26	26	26	10	10	10	25	25	25
<b>Natural Gas:</b>										
Gas main (miles)	160.3	160.3	159.6	141.3	141.3	141.3	141.3	129.5	119.3	119.3
<b>South Santa Rosa Utility System:</b>										
<u>Water</u>										
Water line (miles)	63.1	62.9	62.9	62.9	62.9	62.9	62.5	62.3	62.3	62.3
Elevated storage tanks	1	1	1	1	1	1	1	1	1	1
Elevated storage capacity (000's)	150	150	150	150	150	150	150	150	150	150
Ground storage tanks	1	1	1	1	1	1	1	1	1	1
Ground storage capacity (000,000's gallons)	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5
Water pump facilities	1	1	1	1	1	1	1	1	1	1
<u>Sewer</u>										
Sewer line (miles)	67.4	65.9	62.8	59.4	59.4	59.4	59.0	57.8	57.0	57.0
Lift stations	63	63	62	61	61	61	61	60	60	60
<u>Treatment Facilities</u>										
Treatment Facilities	1	1	1	1	1	1	1	1	1	1
Capacity (000,000 gal/day)	2	2	2	2	2	2	2	2	2	2
Reclaimed Elevated Storage Tanks	1	1	1							
Elevated storage capacity 000s	300	300	300							
<b>Stormwater Utility:</b>										
Stormwater pipe (miles)	11.4	11.4	11.4	11.4	9.1	9.1	9.1	9.1	9.1	9.1
Inlets	262	262	262	262	186	186	186	186	186	186
Pump stations	6	6	6	6	5	5	5	5	5	5
<b>Police Department:</b>										
Patrol units	19	20	16	18	18	18	17	17	17	17
<b>Fire Department:</b>										
Response and support vehicles	11	12	11	10	10	10	10	10	10	10

SOURCE: Department Records

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## **IV. Compliance Section**

- ❖ **Compliance Matters**
- ❖ **Management Letter**
- ❖ **Responses to the Management Letter**



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor, City Council Members  
City of Gulf Breeze, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Gulf Breeze, Florida, (the City) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated April 16, 2020.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Honorable Mayor, City Council Members  
City of Gulf Breeze, Florida

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Pensacola, Florida  
April 16, 2020

## MANAGEMENT LETTER

To the Honorable Mayor, City Council Members  
City of Gulf Breeze, Florida

### Report on the Financial Statements

We have audited the financial statements of the City of Gulf Breeze, Florida, (the City) as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated April 16, 2020.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Accountant's Report on an examination conducted in Accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedules, which are dated April 16, 2020, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial report.

Honorable Mayor, City Council Members  
City of Gulf Breeze, Florida

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The official title and legal authority for the City of Gulf Breeze, Florida and each component unit of the City has been disclosed in Note 1 to the financial statements.

### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such communications.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.



Honorable Mayor, City Council Members  
City of Gulf Breeze, Florida

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Saltmarsh Cleaveland & Gend".

Pensacola, Florida  
April 16, 2020

**INDEPENDENT ACCOUNTANT'S REPORT  
ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES**

Honorable Mayor, City Council Members  
City of Gulf Breeze, Florida

We have examined the City of Gulf Breeze, Florida's (the City's) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2019. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such procedures as we considered necessary in the circumstances. We believe that our examination provided a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City of Gulf Breeze, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

This report is intended solely for the information and use of the City of Gulf Breeze, Florida, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



Pensacola, Florida  
April 16, 2020