

**TOWN OF MALABAR, FLORIDA  
FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**



**TOWN COUNCIL  
(AS OF FINANCIAL STATEMENT DATE)**

*Patrick Reilly, Mayor  
Grant Ball  
Brian Vail  
Steve Rivet  
Dick Korn  
Danny White*

**TOWN MANAGER**

*Matthew Stinnett*

**TOWN CLERK / TREASURER**

*Debby Franklin*

**TOWN OF MALABAR, FLORIDA  
TABLE OF CONTENTS  
SEPTEMBER 30, 2019**

**Financial Section**

|  |         |
|--|---------|
| Independent Auditors' Report.....  | 1 - 3   |
| Management's Discussion and Analysis.....  | 4 - 8   |
| Basic Financial Statements   |         |
| Government-wide Financial Statements   |         |
| Statement of Net Position.....   | 9       |
| Statement of Activities.....   | 10      |
| Fund Financial Statements  |         |
| Balance Sheet—Governmental Funds .....   | 11      |
| Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position.....   | 12      |
| Statement of Revenues, Expenditures and Changes in Fund Balances—Governmental Funds.....   | 13      |
| Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities..... | 14      |
| Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – General Fund .....  | 15      |
| Notes to Financial Statements .....  | 16 - 30 |
| Required Supplementary Information   |         |
| Schedule of Proportionate Share of Net Pension Liability – FRS/HIS .....   | 31      |
| Schedule of Contributions – FRS/HIS .....  | 32      |

**Compliance Section**

|   |         |
|---|---------|
| Independent Auditors' Report on Internal Control over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements in Accordance with <i>Government Auditing Standards</i> ..... | 33 - 34 |
| Independent Auditors' Management Letter Required by Chapter 10.550, Rules of the State of Florida Office of the Auditor General .....   | 35 - 36 |
| Independent Accountants' Examination Report.....  | 37      |
| Impact Fee Affidavit.....   | 38      |

## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor, Town Council, and Town Manager,  
Town of Malabar, Florida:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and general fund of the Town of Malabar, Florida, (the Town), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our (1) unmodified opinion on the general funds and (2) qualified audit opinion on the governmental activities.

- 1 -

121 Executive Circle  
Daytona Beach, FL 32114-1180  
Telephone: 386-257-4100

133 East Indiana Avenue  
DeLand, FL 32724-4329  
Telephone: 386-738-3300

5931 NW 1st Place  
Gainesville, FL 32607-2063  
Telephone: 352-378-1331

2477 Tim Gamble Place, Suite 200  
Tallahassee, FL 32308-4386  
Telephone: 850-386-6184

### ***Basis for Qualified Opinion on Governmental Activities***

The Town has not acquired an actuarial valuation to determine the amount of its total OPEB (Other Postemployment Benefits) liability and has not presented such liability in its government-wide financial statements as required by accounting principles generally accepted in the United States of America. The impact of such departure from generally accepted accounting principles on the liabilities, net position and expenses of the governmental activities of the Town is unknown. Such departure has no impact on the Town's fund financial statements

### ***Qualified Opinion on Governmental Activities***

In our opinion, except for the effects, if any, of the matter described in the Basis for Qualified Opinion paragraph on the governmental activities, the financial statements referred to above present fairly, in all material respects, the respective financial position of the General Fund and governmental activities of the Town of Malabar, Florida as of September 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Unmodified Opinion on General Fund***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of General Fund for the Town, as of September 30, 2019, and the respective changes in financial position and budgetary comparison information for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the schedule of changes in the Town's total OPEB liability and related ratios that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 11, 2020, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

*James Moore & Co., P.L.*

Daytona Beach, Florida  
June 11, 2020

## **Town of Malabar, Florida Management's Discussion and Analysis**

As management of the Town of Malabar, Florida (the Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended September 30, 2019.

### **Financial Highlights**

- The assets of the Town exceeded its liabilities at the close of the 2019 fiscal year by \$3,168,134 (net position). Of this amount, \$2,701,406 is net investment in capital assets while restricted net position is \$29,549. \$437,179 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The total net position decreased \$75,883 from the previous year.
- As of the close of fiscal year 2019, the Town's general fund reported an ending fund balance of \$1,384,759, a increase of \$206,651 in comparison with the prior year. While \$29,549 represents the portion restricted by outside parties, \$3,742 is committed for stormwater, and \$215,299 is assigned for subsequent year expenditures, \$1,136,169 of the governmental funds balance is available for spending at the government's discretion (unassigned fund balance).
- At the end of the 2019 fiscal year, unassigned fund balance for the general fund was \$1,136,169 or 62.0% of total general fund expenditures.
- The Town's total long term liabilities (capital leases) decreased by \$73,935 during the 2019 fiscal year. This reflects ongoing payments on capital leases.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). The governmental activities of the Town include general government, public safety, physical environment, and recreation. The government-wide financial statements can be found on pages 9-10 of this report.

### Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Town's only fund is the General Fund (a governmental fund).

### Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintained one individual governmental fund subsequent to the transfer of the stormwater fund into the general fund on October 1, 2013. Information is presented in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balance for the general fund.

The Town adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 11-15 of this report.

### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 16-30 of this report.

### Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town's progress in funding its obligation to provide pension benefits and other post-employment benefits to its employees. Required supplementary information can be found on pages 31-32 of this report.

## Government-wide Financial Analysis

The following is a summary of the Town's governmental activities net position for each of the past two years:

### TOWN OF MALABAR, FLORIDA'S NET POSITION

|                                       | Governmental Activities |                     | \$                  | %             |
|---------------------------------------|-------------------------|---------------------|---------------------|---------------|
|                                       | September 30,           |                     |                     |               |
|                                       | 2019                    | 2018                | Change              | Change        |
| <b>ASSETS</b>                         |                         |                     |                     |               |
| Current                               | \$ 1,483,651            | \$ 1,349,583        | \$ 134,068          | 9.9%          |
| Capital assets, net                   | 3,337,143               | 3,488,525           | (151,382)           | -4.3%         |
| Total assets                          | <u>4,820,794</u>        | <u>4,838,108</u>    | <u>(17,314)</u>     | <u>5.6%</u>   |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b> |                         |                     |                     |               |
| Deferred outflows related to pensions | <u>\$ 491,406</u>       | <u>\$ 488,544</u>   | <u>\$ 2,862</u>     | <u>0.6%</u>   |
| <b>LIABILITIES</b>                    |                         |                     |                     |               |
| Current liabilities                   | \$ 118,591              | \$ 171,476          | \$ (52,885)         | -30.8%        |
| Long-term liabilities                 | 1,929,254               | 1,072,496           | 856,758             | 79.9%         |
| Total liabilities                     | <u>\$ 2,047,845</u>     | <u>\$ 1,243,972</u> | <u>\$ 803,873</u>   | <u>49.0%</u>  |
| <b>DEFERRED INFLOWS OF RESOURCES</b>  |                         |                     |                     |               |
| Deferred inflows related to pensions  | <u>\$ 96,221</u>        | <u>\$ 116,017</u>   | <u>\$ (19,796)</u>  | <u>-17.1%</u> |
| <b>NET POSITION</b>                   |                         |                     |                     |               |
| Net investment in capital assets      | \$ 2,701,406            | \$ 3,488,525        | \$ (787,119)        | -22.6%        |
| Restricted                            | 29,549                  | 45,336              | (15,787)            | -34.8%        |
| Unrestricted                          | 437,179                 | 432,802             | 4,377               | 1.0%          |
| Total net position                    | <u>\$ 3,168,134</u>     | <u>\$ 3,966,663</u> | <u>\$ (798,529)</u> | <u>-56.4%</u> |

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets exceeded liabilities and deferred inflows by \$3,168,134 at the close of the 2019 fiscal year. The largest portion of the Town's net position (\$2,701,406 or 85.7%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, infrastructure and improvements), less any related debt used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's net investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Of the remaining net position, \$45,336 represents resources that are subject to external restrictions on how they may be used. The remaining balance of the net position which represents amounts available to meet the Town's ongoing obligations to citizens and creditors at the discretion of the Commission is \$419,828 for the 2019 fiscal year.

At the end of the current fiscal year, the Town is able to report positive balances in the three categories of net position for the government as a whole.



The following is a summary of the changes in the Town's governmental activities net position for each of the past two years:

**TOWN OF MALABAR, FLORIDA  
CHANGES IN NET POSITION**

|  | <u>Governmental Activities</u>      |                     | <u>\$</u><br><u>Change</u> | <u>%</u><br><u>Change</u> |
|--|-------------------------------------|---------------------|----------------------------|---------------------------|
|  | <u>September 30,</u><br><u>2019</u> | <u>2018</u>         |                            |                           |
| <b>Revenues</b>                        |                                     |                     |                            |                           |
| Program revenues                       |                                     |                     |                            |                           |
| Charges for services                   | \$ 339,149                          | \$ 281,330          | \$ 57,819                  | 20.6%                     |
| Operating grants                       | 150,804                             | 99,404              | 51,400                     | 51.7%                     |
| Capital grants                         | 42,368                              | 117,762             | (75,394)                   | -64.0%                    |
| General revenues                       |                                     |                     |                            |                           |
| Property taxes                         | 513,065                             | 459,345             | 53,720                     | 11.7%                     |
| Sales and use taxes                    | 174,725                             | 176,177             | (1,452)                    | -0.8%                     |
| Utility taxes                          | 315,813                             | 304,726             | 11,087                     | 3.6%                      |
| Franchise and utility taxes            | 256,325                             | 245,151             | 11,174                     | 4.6%                      |
| Communications service taxes           | 99,131                              | 100,744             | (1,613)                    | -1.6%                     |
| Intergovernmental shared revenue       | 95,806                              | 91,523              | 4,283                      | 4.7%                      |
| Investment earnings                    | 28,525                              | 5,582               | 22,943                     | 411.0%                    |
| Miscellaneous revenues                 | 22,218                              | 20,882              | 1,336                      | 6.4%                      |
| <b>Total revenues</b>                  | <u>2,037,929</u>                    | <u>1,902,626</u>    | <u>135,303</u>             | <u>447.8%</u>             |
| <b>Expenses</b>                        |                                     |                     |                            |                           |
| General government                     | 688,943                             | 609,413             | 79,530                     | 13.1%                     |
| Public safety                          | 799,566                             | 711,901             | 87,665                     | 12.3%                     |
| Physical environment                   | 214,933                             | 345,846             | (130,913)                  | -37.9%                    |
| Transportation                         | 333,545                             | 371,322             | (37,777)                   | -10.2%                    |
| Culture and recreation                 | 57,266                              | 67,206              | (9,940)                    | -14.8%                    |
| Interest on long-term debt             | 19,559                              | 15,422              | 4,137                      | 0.0%                      |
| <b>Total expenses</b>                  | <u>2,113,812</u>                    | <u>2,121,110</u>    | <u>(7,298)</u>             | <u>-37.5%</u>             |
| <b>Decrease in net position</b>        | <u>(75,883)</u>                     | <u>(218,484)</u>    | <u>142,601</u>             | <u>-65.3%</u>             |
| <b>Net position, beginning of year</b> | 3,244,017                           | 3,462,501           | (218,484)                  | -6.3%                     |
| <b>Net position, end of year</b>       | <u>\$ 3,168,134</u>                 | <u>\$ 3,244,017</u> | <u>\$ (75,883)</u>         | <u>-2.3%</u>              |

Governmental activities

Governmental activities decreased the Town's net position by \$75,883. This amount is primarily attributable to increased pension expense related to the Town's participation in the Florida Retirement System (FRS), including additional firefighters and personnel transitions (the prior City Administrator did not participate in FRS).

- The Town's total revenues related to governmental activities increased by \$135,303 from the prior year. Factors that contributed to an increase in revenues are an increase in property taxes of \$53,720 and a \$57,819 increase in charges for services, primarily related to building permit activity.
- Expenses related to governmental activities decreased by \$7,298 from the prior year. This is related an offsetting decrease in stormwater project costs and an increased pension expense related to the Town's participation in FRS.

## Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental funds

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported an ending fund balance of \$1,384,759, an increase of \$206,651 in comparison with the prior year.

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the general fund was \$1,136,169. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenditures. Unassigned fund balance represents approximately 62% of total general fund expenditures.

### General Fund Budgetary Highlights

The following information is presented to assist the reader in comparing actual results with budgetary amounts.

General fund revenues were \$113,358 more than budgeted amounts primarily due to property taxes \$69,850 in excess of budget and license and permits \$54,406 more than budget primarily due to favorable variances in building permit and related revenues. Expenditures were \$93,293 less than budget primarily due to favorable variances in public works related to salaries (approximately \$37,000), and road repairs and maintenance activity (approximately \$75,000).

Budgetary comparisons between the final budget and actual results can be found on page 15 of this report.

### Capital Asset and Debt Administration

**Capital assets.** The Town's investment in capital assets for its governmental activities as of September 30, 2019, amounts to \$3,337,143 (net of accumulated depreciation). This investment in capital assets includes land, buildings and systems, improvements, machinery and equipment, park facilities and roads. Additional information on the Town's capital assets can be found in Note 6 on page 23 of this report.

**Long-term debt.** The following items comprise the Town's long-term debt (excluding the net pension liability) as of September 30, 2019:

|                      |                   |
|----------------------|-------------------|
| Capital leases       | \$ 635,737        |
| Compensated absences | 93,777            |
| Total                | <u>\$ 729,514</u> |

The Town's long-term liabilities increased by \$747,088 during the current fiscal year. This increase was attributable to increases in the net pension liability and new capital leasing agreements. Additional information on the Town's long-term liabilities can be found in Notes 7 and 8 on pages 23-24 of this report.

### Requests for Information

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Matthew Stinnett, Town Administrator, Town of Malabar, Florida.

**TOWN OF MALABAR, FLORIDA**  
**STATEMENT OF NET POSITION - GOVERNMENTAL ACTIVITIES**  
**SEPTEMBER 30, 2019**

|   |                     |
|---|---------------------|
| <b>ASSETS</b>   |                     |
| Cash and cash equivalents                             | \$ 423,044          |
| Investments   | 923,197             |
| Receivables, net                                      | 80,755              |
| Due from other governments                            | 56,655              |
| Capital assets:                                       |                     |
| Non-depreciable capital assets                        | 1,886,781           |
| Other capital assets, net of accumulated depreciation | 1,450,362           |
| Total assets  | <u>\$ 4,820,794</u> |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b>                 |                     |
| Deferred outflows related to pensions                 | <u>\$ 491,406</u>   |
| <b>LIABILITIES</b>                                    |                     |
| Accounts payable                                      | \$ 9,529            |
| Accrued payroll and employee benefits                 | 3,060               |
| Unearned revenue                                      | 86,303              |
| Accrued interest payable                              | 19,699              |
| Noncurrent liabilities:                               |                     |
| Due within one year:                                  |                     |
| Capital leases  | 67,351              |
| Compensated absences                                  | 46,889              |
| Due in more than one year:                            |                     |
| Capital leases  | 568,386             |
| Compensated absences                                  | 46,888              |
| Net pension liability                                 | 1,199,740           |
| Total liabilities                                     | <u>\$ 2,047,845</u> |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                  |                     |
| Deferred inflows related to pensions                  | <u>\$ 96,221</u>    |
| <b>NET POSITION</b>                                   |                     |
| Net investment in capital assets                      | \$ 2,701,406        |
| Restricted for:                                       |                     |
| Building department                                   | 29,549              |
| Unrestricted  | 437,179             |
| Total net position                                    | <u>\$ 3,168,134</u> |

The accompanying notes to financial statements are an integral part of this statement.

**TOWN OF MALABAR, FLORIDA  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2019**

| <u>Functions/Programs</u>                      | <u>Expenses</u>     | <u>Program Revenues</u>         |   |   | <u>Net (Expense)<br/>Revenue and<br/>Changes in<br/>Net Position</u> |
|--|---------------------|---------------------------------|---|---|--|
|  |                     | <u>Charges for<br/>Services</u> | <u>Operating<br/>Grants and<br/>Contributions</u> | <u>Capital<br/>Grants and<br/>Contributions</u> |  |
| Governmental activities:                       |                     |                                 |   |   |  |
| General government                             | \$ 688,943          | \$ 206,016                      | \$ -  | \$ -  | \$ (482,927)   |
| Public safety                                  | 799,566             | -                               | 13,290  | 9,173   | (777,103)  |
| Physical environment                           | 214,933             | 100,741                         | 27,779  | 33,195  | (53,218)   |
| Transportation                                 | 333,545             | 32,392                          | 109,735   | -   | (191,418)  |
| Culture and recreation                         | 57,266              | -                               | -   | -   | (57,266)   |
| Interest on long-term debt                     | 19,559              | -                               | -   | -   | (19,559)   |
| Total governmental activities                  | <u>\$ 2,113,812</u> | <u>\$ 339,149</u>               | <u>\$ 150,804</u>                                 | <u>\$ 42,368</u>                                | <u>(1,581,491)</u>   |
| General revenues:                              |                     |                                 |   |   |  |
| Property taxes                                 |                     |                                 |   |   | 513,065  |
| Sales and use taxes                            |                     |                                 |   |   | 174,725  |
| Utility taxes                                  |                     |                                 |   |   | 315,813  |
| Franchise and utility taxes                    |                     |                                 |   |   | 256,325  |
| Communications service taxes                   |                     |                                 |   |   | 99,131   |
| Intergovernmental shared revenue - non-program |                     |                                 |   |   | 95,806   |
| Investment earnings                            |                     |                                 |   |   | 28,525   |
| Miscellaneous revenues                         |                     |                                 |   |   | 22,218   |
| Total general revenues                         |                     |                                 |   |   | <u>1,505,608</u>   |
| Change in net position                         |                     |                                 |   |   | <u>(75,883)</u>  |
| Net position - beginning                       |                     |                                 |   |   | 3,244,017  |
| Net position - ending                          |                     |                                 |   |   | <u>\$ 3,168,134</u>  |

The accompanying notes to financial statements are an integral part of this statement.

**TOWN OF MALABAR, FLORIDA  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2019**

|   | <b>General<br/>Fund</b> |
|---|-------------------------|
| <b>ASSETS</b>                             |                         |
| Cash and cash equivalents                 | \$ 423,044              |
| Investments                               | 923,197                 |
| Receivables, net                          | 80,755                  |
| Due from other governments                | 56,655                  |
| Total assets                              | \$ 1,483,651            |
| <b>LIABILITIES</b>                        |                         |
| Accounts payable                          | \$ 9,529                |
| Accrued liabilities                       | 3,060                   |
| Unearned revenues                         | 86,303                  |
| Total liabilities                         | 98,892                  |
| <b>FUND BALANCE</b>                       |                         |
| Restricted:                               |                         |
| Building department                       | 29,549                  |
| Committed:                                |                         |
| Stormwater                                | 3,742                   |
| Assigned:                                 |                         |
| Subsequent year's budget                  | 215,299                 |
| Unassigned                                | 1,136,169               |
| Total fund balances                       | 1,384,759               |
| <b>Total liabilities and fund balance</b> | <b>\$ 1,483,651</b>     |

The accompanying notes to financial statements are an integral part of this statement.

**TOWN OF MALABAR, FLORIDA**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2019**

**Fund balances - total governmental funds** \$ 1,384,759

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds

|                                   |             |           |
|-----------------------------------|-------------|-----------|
| Total governmental capital assets | 6,583,685   |           |
| Less: accumulated depreciation    | (3,246,542) | 3,337,143 |

On the governmental fund statements, a net pension liability is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not sufficient for payment of those benefits (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the Town's net pension liability of the defined benefit pension plans is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to pensions are also reported.

|                                       |             |           |
|---------------------------------------|-------------|-----------|
| Net pension liability                 | (1,199,740) |           |
| Deferred outflows related to pensions | 491,406     |           |
| Deferred inflows related to pensions  | (96,221)    | (804,555) |

Long-term liabilities, including bonds payable and notes payable, are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities and other long-term liabilities consist of the following:

|                          |           |           |
|--------------------------|-----------|-----------|
| Capital leases payable   | (635,737) |           |
| Accrued interest payable | (19,699)  |           |
| Compensated absences     | (93,777)  | (749,213) |

**Net position of governmental activities** \$ 3,168,134

The accompanying notes to financial statements are an integral part of this statement.

**TOWN OF MALABAR, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2019**

|   | <u>General<br/>Fund</u>    |
|---|----------------------------|
| <b>Revenues</b>                         |                            |
| Taxes and fees:                         |                            |
| Ad valorem taxes                        | \$ 513,065                 |
| Utility taxes                           | 315,813                    |
| Franchise fees                          | 256,325                    |
| Public service taxes                    | 99,131                     |
| Sales and uses taxes                    | 284,460                    |
| Licenses and permits                    | 169,206                    |
| Charges for services                    | 100,741                    |
| Intergovernmental                       | 165,953                    |
| Investment income                       | 28,525                     |
| Miscellaneous                           | 104,710                    |
| Total revenues                          | <u>2,037,929</u>           |
| <b>Expenditures</b>                     |                            |
| Current:                                |                            |
| General government                      | 460,708                    |
| Public safety                           | 714,029                    |
| Physical environment                    | 96,999                     |
| Transportation                          | 317,394                    |
| Culture and recreation                  | 71,967                     |
| Capital outlay                          | 83,411                     |
| Debt service                            |                            |
| Principal                               | 73,935                     |
| Interest and fiscal charges             | 12,835                     |
| Total expenditures                      | <u>1,831,278</u>           |
| <b>Net change in fund balance</b>       | <u>206,651</u>             |
| <b>Fund balance</b> , beginning of year | 1,178,108                  |
| <b>Fund balance</b> , end of year       | <u><u>\$ 1,384,759</u></u> |

The accompanying notes to financial statements are an integral part of this statement.

**TOWN OF MALABAR, FLORIDA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2019**

|   |                    |
|---|--------------------|
| <b>Net change in fund balances - total governmental funds</b>   | \$ 206,651         |
| Differences in amounts reported for governmental activities in the statement of activities are:   |                    |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.  |                    |
| Capital outlay expenditures   | 83,411             |
| Depreciation expense  | (229,218)          |
| Bond and loan proceeds are reported as financing sources in the governmental funds. However, the issuance of debt is reported as long-term debt payable in the statement of net position. Repayment of bond and note principal is an expenditure in the governmental funds, but the repayment of debt principal reduces long-term liabilities in the statement of net position. These amounts are as follows:             |                    |
| Principal repayment of general long-term debt   | 73,935             |
| In the statement of activities, only the gain/loss on sale/disposal of capital assets is reported. However, in governmental funds, the proceeds from the sale increases financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets sold/disposed.  |                    |
|   | (5,575)            |
| Governmental funds report contributions to defined benefit pension plans as expenditures. However, in the Statement of Activities, the amount contributed to defined benefit pension plans reduces future net pension liability. Also included in pension expense in the Statement of Activities are amounts required to be amortized.  |                    |
| Change in net pension liability and deferred inflows/outflows related to pensions   | (202,100)          |
| Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. These adjustments are as follows: |                    |
| Change in accrued interest on long-term debt  | (6,724)            |
| Change in compensated absences liability  | 3,737              |
| <b>Change in net position of governmental activities</b>  | <b>\$ (75,883)</b> |

The accompanying notes to financial statements are an integral part of this statement.



**TOWN OF MALABAR, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2019**

|  | <u>Budgeted Amounts</u> |                     | <u>Actual</u>       | <b>Variance with<br/>Final Budget -<br/>Positive<br/>(Negative)</b> |
|--|-------------------------|---------------------|---------------------|---|
|  | <u>Original</u>         | <u>Final</u>        |                     | <u>Actual</u>   |
| <b>REVENUES</b>                        |                         |                     |                     |   |
| Taxes                                  | \$ 1,398,944            | \$ 1,398,944        | \$ 1,468,794        | \$ 69,850   |
| Licenses and permits                   | 114,800                 | 114,800             | 169,206             | 54,406  |
| Intergovernmental                      | 148,612                 | 148,612             | 165,953             | 17,341  |
| Charges for services                   | 184,333                 | 184,333             | 100,741             | (83,592)  |
| Interest revenues                      | 3,000                   | 3,000               | 28,525              | 25,525  |
| Miscellaneous                          | 74,882                  | 74,882              | 104,710             | 29,828  |
| Total revenues                         | <u>1,924,571</u>        | <u>1,924,571</u>    | <u>2,037,929</u>    | <u>113,358</u>  |
| <b>Expenditures</b>                    |                         |                     |                     |   |
| Current:                               |                         |                     |                     |   |
| General Government:                    |                         |                     |                     |   |
| Legislative                            | 13,500                  | 13,500              | 22,301              | (8,801)   |
| Executive                              | 100,068                 | 100,068             | 95,967              | 4,101   |
| Finance                                | 198,208                 | 198,208             | 174,515             | 23,693  |
| Legal                                  | 43,000                  | 43,000              | 29,659              | 13,341  |
| Comprehensive planning                 | 15,000                  | 15,000              | 14,580              | 420   |
| Contingency and other                  | 76,700                  | 76,700              | 123,686             | (46,986)  |
| Public Safety:                         |                         |                     |                     |   |
| Fire                                   | 578,103                 | 578,103             | 600,934             | (22,831)  |
| Protective services                    | 104,591                 | 104,591             | 113,095             | (8,504)   |
| Physical environment                   | 106,144                 | 106,144             | 96,999              | 9,145   |
| Transportation                         | 557,186                 | 557,186             | 400,805             | 156,381   |
| Parks and recreation                   | 82,375                  | 82,375              | 71,967              | 10,408  |
| Debt Service:                          |                         |                     |                     |   |
| Principal                              | 49,696                  | 49,696              | 73,935              | (24,239)  |
| Interest and fiscal charges            | -                       | -                   | 12,835              | (12,835)  |
| Total expenditures                     | <u>1,924,571</u>        | <u>1,924,571</u>    | <u>1,831,278</u>    | <u>93,293</u>   |
| <b>Net change in fund balance</b>      | <u>-</u>                | <u>-</u>            | <u>206,651</u>      | <u>206,651</u>  |
| <b>Fund balance, beginning of year</b> | 1,178,108               | 1,178,108           | 1,178,108           | -   |
| <b>Fund balance, end of year</b>       | <u>\$ 1,178,108</u>     | <u>\$ 1,178,108</u> | <u>\$ 1,384,759</u> | <u>\$ 206,651</u>   |

The accompanying notes to financial statements are an integral part of this statement.

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(1) **Summary of Significant Accounting Policies:**

The financial statements of the Town of Malabar, Florida (the Town), have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the Town's significant accounting policies:

(a) **Reporting entity**—The Town of Malabar, Florida (the Town) was incorporated on December 19, 1962, under general law by referendum of voters on December 1, 1962, following Chapter 29576 of the laws of Florida. The Town operates under a strong council form of government and provides the following services as authorized by its charter: public safety, roads and streets, sanitation, health and social services, culture, recreation, stormwater, improvements, planning and zoning, and general administrative services.

The accompanying financial statements present the financial position and results of operations of the applicable funds governed by the Town Council of the Town, the reporting entity of government for which the Town Council is considered to be financially accountable. In evaluating the Town as a reporting entity, management has addressed all potential component units that may or may not fall within the Town's oversight and control, and thus, be included in the Town's financial statements. No such entities or component units have been identified.

(b) **Government-wide and fund financial statements**—The basic financial statements include both government-wide (based on the Town as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business-type. In the government-wide statement of net position, the governmental activities are presented on a consolidated basis and are reflected, on a full accrual, economic resource basis, which incorporates long term assets and receivables as well as long term debt and obligations. The Town has no business-type activities.

The government-wide statement of activities reflects both the gross and net costs per functional category (public safety, physical environment, etc.), which are otherwise being supported by general government revenues (property, sales taxes, certain intergovernmental revenues, etc.). The statement of activities reduces gross expenses (including depreciation) by the related program revenues, operating and capital grants. The program revenues must be directly associated with the function or a business-type activity. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net cost (by function) is normally covered by general revenue (property, sales taxes, intergovernmental revenues, interest income, etc.). This government-wide focus is more on the sustainability of the Town as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The fund financial statements emphasize the major funds of the Town.

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(1) **Summary of Significant Accounting Policies:** (Continued)

The governmental funds' major fund statements in the fund financial statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. This presentation is deemed most appropriate to demonstrate legal compliance and demonstrate how the Town's actual experience conforms to the budgeted fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statement, a reconciliation is presented on the page following the Governmental Funds – Balance Sheet and the Governmental Funds – Statement of Revenues, Expenditures, and Changes in Fund Balances, which briefly explains the adjustments necessary to transform the fund-based financial statements into the government-wide presentation.

(c) **Measurement focus and basis of accounting**—The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using *the current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and pensions, are recorded only when payment is due.

Taxes, intergovernmental revenue, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. All other revenue items are considered to be measurable and available only when cash is received by the government.

(d) **Financial statement presentation**—The financial transactions of the Town are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The GASB Codification sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of all funds combined) for the determination of major funds.

The Town reports the following major governmental fund:

The **General Fund** is the government's primary operating fund. It accounts for all financial resources of the general government as well as the proceeds received in non-ad valorem collection for stormwater maintenance.

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(1) **Summary of Significant Accounting Policies:** (Continued)

(e) **Budgets and budgetary accounting**—Annual budgets for all governmental funds were adopted in compliance with Florida law. The basis on which the budgets are prepared is consistent with the basis of accounting utilized by the various fund types. The governmental funds' budgets are prepared on the modified accrual basis of accounting. The Town uses the following procedures in establishing the budgetary data reflected in the accompanying financial statements:

- i. Prior to August 1st, the Town Manager submits a preliminary budget to the Town Council for the ensuing fiscal year.
- ii. Public hearings are held to obtain taxpayer comments.
- iii. Budget workshop sessions are scheduled by the Town Council, as needed.
- iv. A general summary of the budget and notice of public hearing is published in a local newspaper.
- v. Prior to October 1<sup>st</sup>, the budget is legally enacted through passage of an ordinance.
- vi. The Town Council, by ordinance, may make supplemental appropriations in excess of those estimated for the year up to the amount of available revenue. Prior to the end of the fiscal year, supplemental appropriations are made for unanticipated spending requirements by the Council.
- vii. The Town Manager may make transfers within a department as long as the total budget for the department is not increased. Transfers of appropriations between departments require the approval of the Council. The Town's Ordinance establishes the level at which expenditures may not exceed appropriations at the fund level.
- viii. Every appropriation lapses at the close of the fiscal year.

The budgets for governmental funds that were either adopted or amended during the year by the Town Council were prepared using the modified accrual basis of accounting in accordance with generally accepted accounting principles. Each of the Town's governmental funds have legally adopted budgets.

(f) **Use of estimates**—Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

(g) **Deposits and investments**—The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

(h) **Receivables**—Management has determined that no allowance for doubtful accounts is required for the general fund receivables or amounts due from other governments.

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(1) **Summary of Significant Accounting Policies:** (Continued)

(i) **Capital assets**—Capital assets include property, plant, equipment and infrastructure assets. The terms general capital assets and general infrastructure assets relate only to the assets associated with governmental activities, whereas the terms capital assets and infrastructure assets relate to all such assets belonging to the Town.

Capital assets are defined by the Town as assets with an initial individual cost of \$1,000 or more and an estimated useful life of more than one year. Such assets are recorded at historical cost, if purchased or constructed. Contributed assets, including donations and easements or other intangible rights of use, are recorded at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are only capitalized if they meet the dollar threshold above for capitalization. Maintenance and repairs of capital assets are charged to operating expenses.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

| Assets                     | Years        |
|----------------------------|--------------|
| Buildings and improvements | 5 – 39 years |
| Machinery and equipment    | 5 – 15 years |
| Infrastructure             | 7 – 20 years |

(j) **Compensated absences**—It is the Town’s policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation and a portion of sick pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

(k) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will, if required, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the only item in this category consisted of deferred amounts related to pension, as discussed further in Note (9).

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the two items in this category are unavailable revenues, which will be recognized as inflows of resources in the period that the amounts become available, and deferred inflows of resources related to pensions, as discussed further in Note (9).

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(1) **Summary of Significant Accounting Policies:** (Continued)

(l) **Fund equity**—In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Those classifications are as follows:

*Nonspendable* – The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash such as inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as property held for sale unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation (i.e. when the government assesses, levies, charges, or otherwise mandates payment of resources from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.

*Committed* – Fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by ordinance of the Town Council are reported as committed fund balance. Those committed amounts cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

*Assigned* – Fund balance amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, are reported as assigned fund balance, except for stabilization arrangements. Assignments can be made by the Town Council or the Town Manager.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

For spendable resources, is the Town’s policy to use its resources in the following order as needed to fund expenses: restricted, committed, assigned, unrestricted.

(m) **Net position flow assumption**—Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to determine amounts reported as restricted and unrestricted net position, it is the Town’s policy to consider restricted net position to have been used before unrestricted net position is applied.

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(2) **Reconciliation of Government-Wide and Fund Financial Statement:**

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**— Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

(3) **Property Tax Calendar:**

Under Florida law, the assessment of all properties and collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser. State laws regulating tax assessment are designed to ensure a consistent property valuation method statewide and permit municipalities to levy property taxes at a rate of up to 10 mills. For the fiscal year ended September 30, 2019, the millage rate assessed by the Town was 2.1582 per \$1,000.

All property is assessed according to its fair market value on January 1 of each year. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of State statutes.

The current year taxes for the fiscal year, beginning October 1, are billed in the month of October and are due no later than March 31. On April 1, all unpaid amounts become delinquent and are subject to interest and penalties. A maximum discount is available through November 30.

The Town recognizes property tax revenues on an accrual basis. Delinquent taxes on real property bear interest of 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. The Town tax calendar is as follows:

|                            |                 |
|----------------------------|-----------------|
| Valuation Date:            | January 1, 2018 |
| Preliminary Tax Roll Date: | July 1, 2018    |
| Council Tax Rate Hearings: | September 2018  |
| Levy Date:                 | October 1, 2018 |
| Due Date:                  | March 31, 2019  |
| Lien Date:                 | June 1, 2019    |

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**(4) Deposits and Investments:**

(a) **Deposits**—All of the Town’s deposits are held in qualified public depositories pursuant to Chapter 280, Florida Statutes and, accordingly, are entirely insured by Federal Depository Insurance or collateralized pursuant to the *Florida Security for Public Deposits Act*.

(b) **Investments**—The general investments are governed by the Town’s Investment Policy and by Florida Statutes. The Town’s investment policy authorizes investments in the Florida Local Government Surplus Funds Trust Fund, Securities and Exchange Commission registered money market funds, interest-bearing time deposits or savings accounts in qualified public depositories, direct obligations of the U.S. Treasury, federal agencies and instrumentalities, securities in registered management-type investment companies or investment trusts, and other investments authorized by law or ordinance for a county, municipality, school district, or special district.

The Town invests temporarily idle resources in mutual funds and the Local Government Investment Pool (State Pool). The State Pool is administered by the Florida State Board of Administration (SBA), who provides regulatory oversight.

Florida Prime Investment Pool (Florida PRIME) is similar to money market funds in which units are owned in the fund rather than the underlying investments. These investments are reported at amortized cost and meet the requirements of GASB Statement No. 31, as amended by GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, which establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. There is no limitation or restrictions on withdrawals from Florida PRIME; although in the occurrence of an event that has a material impact on liquidity or operations of the trust fund, the funds’ executive director may limit contributions to or withdrawals from the trust fund for a period of 48 hours.

The Town is exposed to the following risks associated with its non-pension investment portfolio:

**Credit risk**—The risk that an issuer or other counterparty to an investment will not fulfill its obligations. Investment in state or local government debt must be rated at least AA by Moody’s or Standard & Poor’s.

**Interest rate risk**—The risk that changes in interest rates will adversely affect the fair value of an investment. The Town limits its investments to maturities of less than five years.

The Town’s investment policy does not formally address the risks noted above.

The Town’s investments consisted of the following at September 30, 2019:

| <u>Investment Type</u>      | <u>Amount</u>     | <u>Weighted<br/>Average<br/>Maturity</u> | <u>Credit Risk</u> | <u>Fair Value<br/>Level</u> |
|-----------------------------|-------------------|--|--------------------|-----------------------------|
| Florida PRIME               | \$ 44,448         | 85 days                                  | AAAm (S&P)         | n/a                         |
| Mortgage-backed securities  | 910,210           | 1.5 years                                | NR                 | Level 2                     |
| Mutual funds – fixed income | 12,220            | n/a                                      | NR                 | Level 1                     |
| Total                       | <u>\$ 923,197</u> |  |                    |                             |

**(5) Accounts Receivable:**

At September 30, 2019, the Town’s receivables consist of \$80,755, all of which was included in the general fund and governmental activities. In addition to accounts receivable, the Town also recorded \$56,655 in due from other governments at September 30, 2019. There was no allowance for doubtful accounts at September 30, 2019.



**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**(6) Capital Assets:**

Capital asset activity for the fiscal year ended September 30, 2019, is as follows:

|  | <u>Beginning<br/>Balance</u> | <u>Increases</u>    | <u>Decreases</u>  | <u>Ending<br/>Balance</u> |
|--|------------------------------|---------------------|-------------------|---------------------------|
| Governmental activities:                     |                              |                     |                   |                           |
| Capital assets, not being depreciated –      |                              |                     |                   |                           |
| Land   | \$ 1,886,781                 | \$ -                | \$ -              | \$ 1,886,781              |
| Total capital assets, not being depreciated  | <u>1,886,781</u>             | <u>-</u>            | <u>-</u>          | <u>1,886,781</u>          |
| Capital assets, being depreciated –          |                              |                     |                   |                           |
| Buildings and improvements                   | 920,784                      | 83,411              | -                 | 1,004,195                 |
| Equipment                                    | 3,045,279                    | -                   | (222,990)         | 2,822,289                 |
| Infrastructure                               | 870,420                      | -                   | -                 | 870,420                   |
| Total capital assets, being depreciated      | 4,836,483                    | 83,411              | (222,990)         | 4,696,904                 |
| Less: accumulated depreciation               | (3,234,739)                  | (83,411)            | 217,415           | (3,246,542)               |
| Total capital assets, being depreciated, net | <u>1,601,744</u>             | <u>(145,807)</u>    | <u>(5,575)</u>    | <u>1,450,362</u>          |
| Governmental activities capital assets, net  | <u>\$ 3,488,525</u>          | <u>\$ (145,807)</u> | <u>\$ (5,575)</u> | <u>\$ 3,337,143</u>       |

Depreciation expense was charged to functions/programs as follows:

|  |                   |
|--|-------------------|
| Governmental activities:                             |                   |
| General government                                   | \$ 74,111         |
| Public safety  | 85,537            |
| Cultural and recreational                            | 13,027            |
| Physical environment                                 | 40,392            |
| Total depreciation expense - governmental activities | <u>\$ 213,067</u> |

**(7) Leases:**

**Operating Leases** - The Town entered into an agreement with a third party on January 16, 2006, to lease a parcel of land for a cellular phone tower. The lease term is five years and the base rental payment is \$1,587 per month for the first carrier with an increase of \$200 per month for each non-governmental user of the cellular phone tower. The lease is renewable for five successive terms of five years each. The current term was set to expire in 2021. The base rent can be increased by 15% on each five-year anniversary of the lease. However, the lease was terminated in March 2019 when the cellular phone tower was sold. For the year ended September 30, 2019, the Town received \$31,390 in rental income under this agreement.

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(7) **Leases:** (Continued)

**Capital Leases** - The Town has lease agreements for financing the acquisition of a rescue vehicles and excavator equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception dates.

The assets acquired through capital leases are as follows:

| Assets Under Lease             | Governmental<br>Activities |
|--------------------------------|----------------------------|
| Equipment                      | \$ 440,259                 |
| Vehicles                       | 316,662                    |
| Less: accumulated depreciation | (151,384)                  |
| Total                          | \$ 605,537                 |

The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2019 were as follows:

| Year Ending September 30,    | Governmental<br>Activities |
|------------------------------|----------------------------|
| 2020                         | \$ 86,910                  |
| 2021                         | 86,910                     |
| 2022                         | 86,910                     |
| 2023                         | 86,910                     |
| 2024                         | 86,910                     |
| Thereafter                   | 297,944                    |
| Total minimum lease payments | 732,494                    |
| Less: interest               | (96,757)                   |
| Total                        | \$ 635,737                 |

(8) **Long-Term Debt:**

The Town had no notes and bonds payable at September 30, 2019.

For the fiscal year ended September 30, 2019, a summary of the long-term liability transactions for the Town is as follows:

|  | Beginning<br>Balance | Additions | Deletions    | Ending<br>Balance | Due Within<br>One Year |
|--|----------------------|-----------|--------------|-------------------|------------------------|
| <b>Governmental activities:</b>                          |                      |           |              |                   |                        |
| Capital leases   | \$ 709,672           | \$ -      | \$ (73,935)  | \$ 635,737        | \$ 67,351              |
| Compensated absences                                     | 97,514               | 50,160    | (53,897)     | 93,777            | 46,889                 |
| Governmental activities –<br>Total long-term liabilities | \$ 807,186           | \$ 50,160 | \$ (127,832) | \$ 729,514        | \$ 114,240             |

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**(9) Florida Retirement System:**

**Plan Description and Administration**

The Town participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Town's full-time employees. The System is a noncontributory retirement plan, administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the Town are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

**Benefits Provided and Employees Covered**

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

**TOWN OF MALABAR, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2019**

**(9) Florida Retirement System:** (Continued)

Employees may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular, DROP, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service.

**Financial Statements**

Financial statements and other supplementary information of the FRS are included in the State's Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services, Bureau of Financial Reporting Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; by telephone at (850) 413-5511; or at the Department's Web site ([www.myfloridacfo.com](http://www.myfloridacfo.com)). An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from:

Florida Department of Management Services  
Division of Retirement, Research and Education Services  
P.O. Box 9000  
Tallahassee, FL 32315-9000  
850-488-5706 or toll free at 877-377-1737

**Contributions**

The Town participates in certain classes of FRS membership. Each class has descriptions and contribution rates in effect at September 30, 2019, as follows (contribution rates are in agreement with the actuarially determined rates):

| <b>FRS Membership Plan &amp; Class</b> | <b>Through June<br/>30, 2019</b> | <b>After June 30,<br/>2019</b> |
|--|----------------------------------|--------------------------------|
| Regular Class                          | 8.26%                            | 8.47%                          |

Current-year employer HIS contributions were made at a rate of 1.66% of covered payroll.

For the plan year ended June 30, 2019, actual contributions made for Town employees participating in FRS and HIS were as follows:

|                              |           |
|------------------------------|-----------|
| Town Contributions – FRS     | \$ 75,267 |
| Town Contributions – HIS     | 9,211     |
| Employee Contributions – FRS | 16,646    |

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(9) **Florida Retirement System:** (Continued)

**Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions**

At September 30, 2019, the entity reported a net pension liability related to FRS and HIS as follows:

| <u>Plan</u> | <u>Net Pension Liability</u> |
|-------------|------------------------------|
| FRS         | \$ 1,005,823                 |
| HIS         | 193,917                      |
| Total       | <u>\$ 1,199,740</u>          |

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer proportion of the net pension liability was based on a projection of the organization's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, as actuarially determined. At June 30, 2019 and 2018, the organization's proportionate share of the FRS and HIS net pension liabilities were as follows:

| <u>Plan</u> | <u>2019</u>  | <u>2018</u>  |
|-------------|--------------|--------------|
| FRS         | 0.002920626% | 0.002641012% |
| HIS         | 0.001733100% | 0.001698412% |

For the plan year ended June 30, 2019, pension expense was recognized related to the FRS and HIS plans as follows:

|       |                   |
|-------|-------------------|
| FRS   | \$ 291,311        |
| HIS   | 18,498            |
| Total | <u>\$ 309,809</u> |

*Deferred outflows/inflows related to pensions:*

At September 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | <u>FRS</u>                            |                                      | <u>HIS</u>                            |                                      |
|---|---------------------------------------|--------------------------------------|---------------------------------------|--------------------------------------|
|   | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
| Differences between expected and actual experience              | \$ 59,658                             | \$ (624)                             | \$ 2,355                              | \$ (237)                             |
| Changes of assumptions  | 258,339                               | -                                    | 22,464                                | (15,849)                             |
| Net difference between projected and actual investment earnings | -                                     | (55,647)                             | 125                                   | -                                    |
| Change in Town's proportionate share                            | 102,786                               | (14,181)                             | 18,553                                | (9,683)                              |
| Contributions subsequent to measurement date                    | 24,672                                | -                                    | 2,464                                 | -                                    |
|   | <u>\$ 445,455</u>                     | <u>\$ (70,452)</u>                   | <u>\$ 45,951</u>                      | <u>\$ (25,769)</u>                   |

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(9) **Florida Retirement System:** (Continued)

The above amounts for deferred outflows of resources for contributions related to pensions resulting from Town contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended September 30, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

|            |           |                |
|------------|-----------|----------------|
| 2020       | \$        | 116,995        |
| 2021       |           | 46,492         |
| 2022       |           | 85,014         |
| 2023       |           | 61,279         |
| 2024       |           | 17,901         |
| Thereafter |           | 40,368         |
| Total      | <u>\$</u> | <u>368,049</u> |

*Actuarial assumptions:*

The Actuarial assumptions for both defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS was completed in 2014 for the period July 1, 2013, through June 30, 2018. Because HIS is funded on a pay-as-you-go basis, no experience study has been completed.

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.60%. Payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS investments is 6.90%. This rate decreased from the prior year rate, which was 7.00%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.50% was used to determine was used to determine the total pension for the program. This rate decreased from the prior year rate, which was 3.87%. Mortality assumptions for both plans were based on the PUB2010 base table varies by member category and sex, projected generationally with Scale MP-2018 details.

*Long-term expected rate of return:*

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2019, the FRS Actuarial Assumptions conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

(9) **Florida Retirement System:** (Continued)

| <u>Asset Class</u>    | <u>Target Allocation</u> | <u>Long-Term Arithmetic Expected Rate of Return</u> |
|-----------------------|--------------------------|---|
| Cash                  | 1.0%                     | 3.3%  |
| Fixed income          | 18.0%                    | 4.1%  |
| Global equities       | 54.0%                    | 8.0%  |
| Real estate           | 10.0%                    | 6.7%  |
| Private equity        | 11.0%                    | 11.2%   |
| Strategic investments | 6.0%                     | 5.9%  |
| Total                 | <u>100.0%</u>            |   |

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the proportionate shares of the FRS and HIS net pension liability of the Town calculated using the current discount rates, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

| <u>Plan</u> | <u>Current Discount Rate</u> | <u>NPL with 1% Decrease</u> | <u>NPL at Current Discount Rate</u> | <u>NPL with 1% Increase</u> |
|-------------|------------------------------|-----------------------------|-------------------------------------|-----------------------------|
| FRS         | 6.90%                        | \$ 1,738,733                | \$ 1,005,823                        | \$ 393,719                  |
| HIS         | 3.50%                        | 221,366                     | 193,917                             | 171,055                     |

(10) **Risk Management:**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in coverage from the prior year.

The Town is engaged in routine litigation incidental to the conduct of its municipal affairs. In the opinion of the Town's legal counsel, no legal proceedings are pending which would have a material adverse effect on the financial position or results of operations of the Town.

(11) **Commitments and Contingencies:**

The Town is engaged in various liability claims incidental to the conduct of its general government operations at September 30, 2019. The outcomes of established claims are included in these financial statements. In the opinion of the Town's legal counsel, no legal proceedings are pending or threatened against the Town which are not covered by applicable insurance which would inhibit its ability to perform its operations or materially affect its financial condition.

**TOWN OF MALABAR, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2019**

**(12) Recent Accounting Pronouncements:**

The Governmental Accounting Standards Board (“GASB”) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented, as adjusted for the provisions of GASB Statement No. 95, which delayed the implementation dates of certain provisions. Management has not currently determined what, if any, impact implementation of the following will have on the Authority’s financial statements:

(a) GASB issued Statement No. 84, *Fiduciary Activities*, in January 2017. GASB 84 improves guidance regarding the identification and reporting of fiduciary activities. The provisions in GASB 84 are effective for periods beginning after December 15, 2019.

(b) GASB issued Statement No. 87, *Leases*, in June 2017. GASB 87 increases the usefulness of governments’ financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The provisions in GASB 87 are effective for periods beginning after June 15, 2021.

(c) GASB issued Statement No. 90, *Majority Equity Interests-an amendment of GASB Statements No. 14 and No. 61*, in August 2018. GASB 90 improves the consistency and comparability of reporting a government’s majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. The provisions in GASB 90 are effective for periods beginning after December 15, 2019.

(d) GASB issued Statement No. 91, *Conduit Debt Obligations*, in May 2019. GASB 91 provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The provisions in GASB 91 are effective for periods beginning after December 15, 2021.

**(13) Subsequent Events:**

Subsequent to September 30, 2019, local, U.S., and world governments have encouraged self-isolation to curtail the spread of the global pandemic, coronavirus disease (COVID-19), by mandating temporary work stoppage in many sectors and imposing limitations on travel and size and duration of group meetings. Most industries are experiencing disruption to business operations and the impact of reduced consumer spending and investment markets have been substantially impacted. There is unprecedented uncertainty surrounding the duration of the pandemic, its potential economic ramifications, and any government actions to mitigate them. Accordingly, while management cannot quantify the financial and other impact to the Town as of June 11, 2020, management believes that a material impact on Town’s financial position and results of future operations is reasonably possible.



**TOWN OF MALABAR, FLORIDA**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**LAST 10 FISCAL YEARS**  
**(UNAUDITED)**

|   | As of the Plan Year Ended June 30, |              |              |              |              |
|---|------------------------------------|--------------|--------------|--------------|--------------|
|   | 2019                               | 2018         | 2017         | 2016         | 2015         |
| <b>Florida Retirement System (FRS)</b>  |                                    |              |              |              |              |
| Proportion of the net pension liability   | 0.002920626%                       | 0.002641012% | 0.002617995% | 0.002281738% | 0.002550210% |
| Proportionate share of the net pension liability                                    | \$ 1,005,823                       | \$ 795,486   | \$ 774,385   | \$ 576,141   | \$ 329,394   |
| Covered payroll   | 579,743                            | 554,851      | 536,553      | 484,990      | 601,618      |
| Proportionate share of the net pension liability as a percentage of covered payroll | 173.49%                            | 143.37%      | 144.33%      | 118.79%      | 54.75%       |
| Plan fiduciary net position as a percentage of the total pension liability          | 82.61%                             | 84.26%       | 83.89%       | 84.88%       | 92.00%       |
| <b>Health Insurance Subsidy Program (HIS)</b>                                       |                                    |              |              |              |              |
| Proportion of the net pension liability   | 0.001733100%                       | 0.001698412% | 0.001615260% | 0.001583577% | 0.001815594% |
| Proportionate share of the net pension liability                                    | \$ 193,917                         | \$ 179,762   | \$ 177,658   | \$ 184,559   | \$ 185,162   |
| Covered payroll   | 579,743                            | 554,851      | 536,553      | 484,990      | 601,618      |
| Proportionate share of the net pension liability as a percentage of covered payroll | 33.45%                             | 32.40%       | 33.11%       | 38.05%       | 30.78%       |
| Plan fiduciary net position as a percentage of the total pension liability          | 2.63%                              | 2.15%        | 1.64%        | 0.97%        | 0.50%        |

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, information is presented for only those years for which information is available.

**TOWN OF MALABAR, FLORIDA  
SCHEDULE OF CONTRIBUTIONS  
LAST 10 FISCAL YEARS  
(UNAUDITED)**

|  | <b>As of the Plan Year Ended June 30,</b> |             |             |             |             |
|--|---|-------------|-------------|-------------|-------------|
|  | <b>2019</b>                               | <b>2018</b> | <b>2017</b> | <b>2016</b> | <b>2015</b> |
| <b>Florida Retirement System (FRS)</b>                               |   |             |             |             |             |
| Contractually required contribution                                  | \$ 90,560                                 | \$ 75,267   | \$ 68,153   | \$ 55,644   | \$ 62,176   |
| Contributions in relation to the contractually required contribution | 90,560                                    | 75,267      | 68,153      | 55,644      | 62,176      |
| Contribution deficiency (excess)                                     | \$ -                                      | \$ -        | \$ -        | \$ -        | \$ -        |
| <br>   |   |             |             |             |             |
| Covered payroll  | \$ 579,743                                | \$ 554,851  | \$ 536,553  | \$ 484,990  | \$ 601,618  |
| Contributions as a percentage of covered payroll                     | 15.62%                                    | 13.57%      | 12.70%      | 11.47%      | 10.33%      |
| <br>   |   |             |             |             |             |
| <b>Health Insurance Subsidy Program (HIS)</b>                        |   |             |             |             |             |
| Contractually required contribution                                  | \$ 9,624                                  | \$ 9,211    | \$ 8,793    | \$ 8,117    | \$ 6,940    |
| Contributions in relation to the contractually required contribution | 9,624                                     | 9,211       | 8,793       | 8,117       | 6,940       |
| Contribution deficiency (excess)                                     | \$ -                                      | \$ -        | \$ -        | \$ -        | \$ -        |
| <br>   |   |             |             |             |             |
| Covered payroll  | \$ 579,743                                | \$ 554,851  | \$ 536,553  | \$ 484,990  | \$ 601,618  |
| Contributions as a percentage of covered payroll                     | 1.66%                                     | 1.66%       | 1.64%       | 1.67%       | 1.15%       |

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, information is presented for only those years for which information is available.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor, Town Council, and Town Manager,  
Town of Malabar, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Town of Malabar, Florida, (the Town) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated June 11, 2020.

***Internal Control over Financial Reporting***

In planning and performing our audit, we considered the Town's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

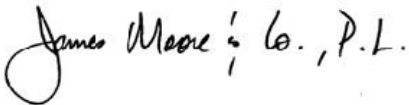
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large initial 'J'.

Daytona Beach, Florida  
June 11, 2020

**INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED  
BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA  
OFFICE OF THE AUDITOR GENERAL**

To the Honorable Mayor, Town Council, and Town Manager,  
Town of Malabar, Florida:

**Report on the Financial Statements**

We have audited the financial statements of the Town of Malabar, Florida, as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated June 11, 2020.

**Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated June 11, 2020, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires us to determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings exist from the second preceding audit report. The following is a summary of all findings and recommendations reported in our preceding annual financial audit report:

**2018-001 Capital Lease Adjustments** – Corrective action taken.

**2018-002 Expenditures in Excess of Appropriations (Repeat Comment)** – Corrective action taken.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority for the primary government of the reporting entity is disclosed in Note 1 of the basic financial statements.

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Town has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the Town did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the Town's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations:

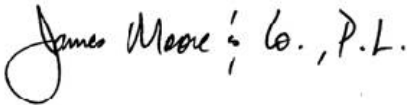
### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State granting agencies, the Town Council, management, and others within the Town and is not intended to be and should not be used by anyone other than these specified parties.

Daytona Beach, Florida  
June 11, 2020



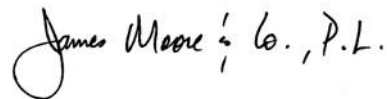
**INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT**

To the Honorable Mayor, Town Council, and Town Manager,  
Town of Malabar, Florida

We have examined the Town of Malabar, Florida's (the Town) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019. Management is responsible for the Town's compliance with those requirements. Our responsibility is to express an opinion on the Town's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Town complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2019, in all material respects. An examination involves performing procedures to obtain evidence about the Town's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Town of Malabar, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.



Daytona Beach, Florida  
June 11, 2020

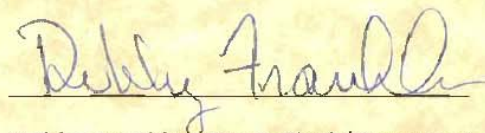


# AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Debby Franklin, who being duly sworn, deposes and says on oath that:

1. I am the Town Clerk/Treasurer of the Town of Malabar which is a local governmental entity of the State of Florida;
2. The Town of Malabar entered into an interlocal agreement with the County of Brevard on April 16<sup>th</sup> 1991, which allows the Town to collect impact fees implemented by the County, and
3. The Town of Malabar has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.

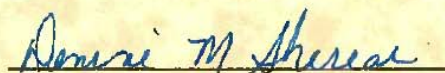
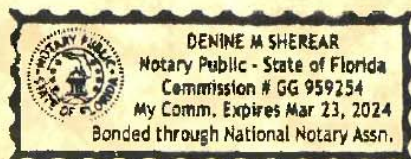


Debby Franklin, Town Clerk/Treasurer

STATE OF FLORIDA

COUNTY OF BREVARD

Subscribed and sworn to before me by () physical presence or () remote audio-visual means, this June 12<sup>th</sup>, 2020 personally appeared Debby Franklin who is known to me or who has produced \_\_\_\_\_ as identification, did/did not take an oath.



Notary Public Signature