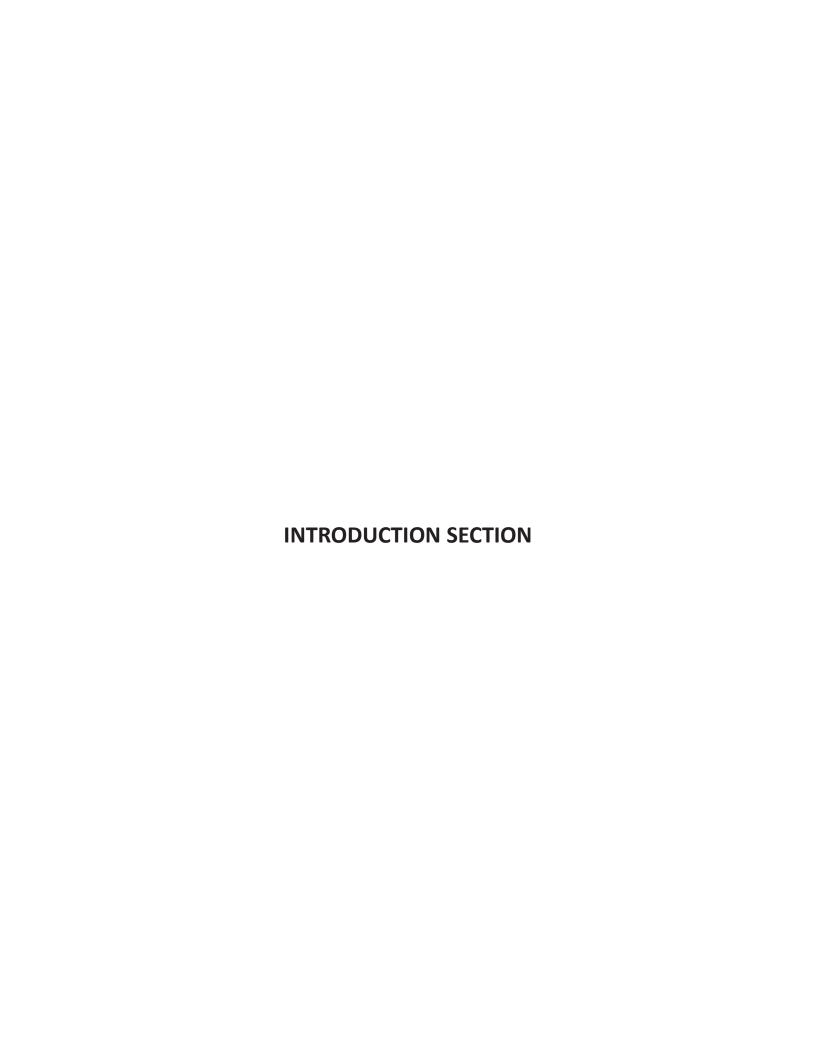
# Comprehensive **Annual Financial Report**











# CITY OF MOUNT DORA, FLORIDA COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED SEPTEMBER 30, 2019

## MAYOR/CITY COUNCIL MAYOR AS OF THE ISSUANCE DATE

Cathy Hoechst

#### **COUNCIL MEMBERS AS OF THE ISSUANCE DATE**

Harmon Massey, Vice-Mayor
Crissy Stile
Cal Rolfson
John Tucker
Pam Burtnett
Marc Crail

#### **MAYOR AS OF THE FISCAL YEAR-END**

Nick Girone

#### **COUNCIL MEMBERS AS OF THE FISCAL YEAR-END**

Cathy Hoechst, Vice-Mayor
Laurie Tillet
Cal Rolfson
John Tucker
Marc Crail
Harmon Massey

#### **CITY MANAGER**

**Robin Hayes** 

#### **INTERIM FINANCE DIRECTOR**

Thomas P. Klinker, CPA, CGMA, CGFO, CPFO

#### **PREPARED BY**

**Finance Department** 

#### **AUDITORS**

Purvis, Gray and Company, LLP

#### CITY OF MOUNT DORA, FLORIDA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2019

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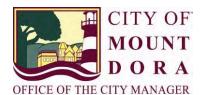
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Public Safety Complex 1300 N. Donnelly St. Mount Dora, FL 32757

Police Department 352-735-7130 Fax: 352-383-4623

Fire Department 352-735-7140 Fax: 352-383-0881

Public Works Complex 1250 N. Highland St. Mount Dora, FL 32757 352-735-7151

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Website:

www.cityofmountdora.com

July 31, 2020

To the Honorable Mayor and Members of City Council

The Comprehensive Annual Financial Report (CAFR) of the City of Mount Dora, Florida, is hereby submitted for the fiscal year ended September 30, 2019. Florida Law (Section 218.39, Florida Statutes) requires that all municipalities "shall have an annual financial audit of its accounts and records completed within 9 months after the end of its fiscal year by an independent certified public accountant". Other than meeting the nine-month time frame, we believe this report fulfills that requirement.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. The information is presented in a manner designed to fairly set forth the financial position and the results of operations of the City, on a government-wide and individual fund basis. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

Purvis Gray & Company, Certified Public Accountants have issued an unmodified ("Clean") opinion on the City's financial statements for the year ended September 30, 2019. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### Profile of the City and Government

In 1880, the City was established, and first named Royellou after the children of one of the City's pioneers. On March 25, 1910, it was incorporated as a town and changed its name to correspond to the adjoining lake and the fact that the City sits on a plateau 184 feet above sea level with the second highest elevation in the state. The town was incorporated as a city on April 23, 1953. The City is located in Central Florida, approximately 25 miles northwest of Orlando. The City consists of over 11 square miles and has the flavor of a small town with hilly terrain, several lakes, a large canopy of oak trees and many historic buildings.

Along with our nationally acclaimed art and crafts festivals, Mount Dora is a vibrant community with much to offer residents and visitors to which we live up to our reputation as "Someplace Special".

The City of Mount Dora is empowered by the State to levy a property tax on both real and non-residential personal property within its boundaries. It is also empowered by State Statute to extend its corporate limits by annexation, which it has done from time to time. The City has entered into a Joint Planning Agreement with Lake County which defines the future City limits and the type of land uses that will be utilized in areas annexed in the future.

The City Charter provides for a Council/Manager form of government. Policy-making and legislative authority is vested in a City Council consisting of the Mayor, two Council Members elected at large, and four Council Members elected on a district basis. The elected officials are elected every two years for a two-year term on a staggered term and non-partisan basis. The City Council appoints the City Manager, who is responsible for supervising the daily operations and appoints the department heads. The staff is arranged into ten departments: City Clerk, Public Works, Electric, Police, Fire, Leisure Services, Planning and Development, Finance, Information Technology and Human Resources, each run by a professional from the appropriate field. Legal is currently out sourced and reports directly to the City Council, who is charged with the appointment of the contract.

The City provides a full range of services, including police and fire protection, maintenance of roads and sidewalks, construction and maintenance of infrastructure, recreational, library and other cultural activities. Certain utility services are provided through legally-separate enterprise funds, including electric, water and wastewater, sanitation, stormwater and cemetery. These funds are included in the financial statements. The Community Redevelopment Agency (CRA) and the Northeast Community Redevelopment Agency (NECRA) are considered component units and are included in the City's financial statements as Major Funds.

#### **Local Economic Conditions**

Mount Dora is at the eastern border of the growth spreading from the Orlando-Metro (Orange County) area. Due to the proximity of the City to the new expressway connecting Lake County to the Orlando-Metro area, the City is expected to grow. The City has been involved with the approval of housing developments in its Lake County Joint Planning Area (JPA) that will eventually double the effective population of the City once the parkway and the Wolf Creek Branch Innovation District are completed. There will be continued annexations expanding the City limits within the JPA area. In addition to residential growth in Mount Dora, commercial growth along U.S. 441 will include major chain retailers and restaurants that depend on larger populations for their success. The supply of residential housing has increased as well as home prices. Specific economic conditions affecting the City's financial position are discussed in greater detail in the MD&A in this report.

For the last two years, Lake County's unemployment numbers have been slightly lower than the State of Florida and the United States. Housing prices have stabilized and are increasing, as well as, the related ad valorem taxes. Vacancies in the downtown area have stabilized and are lower

than levels experienced in other communities. The economic factors that have faced many communities, also have presented a challenge to the City to prepare a balanced budget. Although future revenues will be increasing, there is a need to address various budget items that were delayed or reduced during the recession.

#### **Relevant Financial Policies**

During the fiscal year, the City Council adopted a Five-Year Capital Improvement Program outlining the capital improvements for all funds. This is the twelfth straight year that a formal plan has been adopted. This program was written in compliance with the City's Reserve, Debt Management, Capital Asset, and Investment Policies. These policies were written as part of an overall program to outline the City's financial strategy to meet its current and future obligations. The Vehicle Replacement Program is funded annually to fund future vehicle replacements. Approximately 90% of the fleet has been replaced within in the last five years. The City's Debt Management and Investment Policies were updated in 2017. In 2017, the Debt Management Policy was expanded to allow long-term inter-fund borrowing in order to reduce loans from outside sources and interest expense. This Policy provides strict guidelines where inter-fund loans can be made with specific approval by the City Council. All financial policies are reviewed annually for any necessary updates.

#### **Major Initiatives and Accomplishments**

While the MD&A section that follows, and other supplementary information contained in this report will provide highlights and review financial performance during the reporting period, the following list of major initiatives and accomplishments, which were completed in fiscal year 2019, is provided as a background to the financial results during 2018-19:

- The issuance of \$21.74 million in Fire Protection Assessment Revenue Bonds for the acquisition and construction of three new stations along with apparatus. These bonds were issued on December 12, 2018.
- The issuance of \$12.16 million in Capital Improvement Revenue Bonds for the acquisition and construction of a municipal public works complex. These bonds were issued on November 30, 2018.
- During fiscal year 2017-18, the City Council authorized the issuance of up to \$4 million for the acquisition and improvements of downtown parking within the CRA district and drew down a total of \$865,000 in debt proceeds. During fiscal year 2018-19, the City made its first land acquisition under this program and began improvements to that property which is located at the corner of 3<sup>rd</sup> and Baker.
- Construction of the "Apopka Interconnect" reuse water project which is being partially funded by a State of Florida State Revolving loan (a state grant and local funding are also being utilized) at a total estimated cost of \$2.37 million.

• Construction of improvements to the US 441/State Road 46 Intersection primarily funded by the Florida Department of Transportation together with the City for the relocation and improvements of utilities with a loan in the amount of \$1.98 million.

It is the responsibility of the City Manager to carry out the mandates and enforce the policies of the City Council within the budget established by City Council. In order to fulfill these duties, the Manager has a dedicated staff. These department heads, along with the City Attorney, comprise the management team. The City Manager relies on the expertise of the management team to ensure that the goals and needs of the City are met efficiently and effectively.

#### **Long-term Financial Planning**

The City of Mount Dora has developed methodology to manage its long-term financial plan. During the last ten years, the City Council has adopted or revised the Reserve, Debt Management, Purchasing, Investment, Capital Asset Management, Vehicle Replacement and Budget Policies. Annually, the City Council along with the City Manager review the programs, services and the future capital needs of the City in order to meet the future growth and maintain the current level of service and quality of life. The Five-year Capital Improvement Program is then developed to address the priority of the projects and how to fund the projects within the City's available resources. Afterwards, this is incorporated into the budgeting process. Annually, the City Manager develops a work plan in conjunction with the City Council and Department Directors to accomplish the goals of the City. Quarterly reports provide updates on the status of the work plan and capital projects.

In December of 2016 council began to reinvigorate the original visioning plan that was adopted in 2011, with a goal setting workshop and established a Strategic Plan. City Council continues to monitor and update the objective and priorities from the first workshop to ensure continuity and relevance to the Strategic Plan.

In order to ensure adequate funding in the Water/Wastewater Fund the City completed a new Rate study in August 2019 and approved Resolution 2019-116 with a five-year outlook. Rate increases went into effective October 1, 2019 with a smoothing of 3.60% per year for five years. On April 17, 2018 City Council authorized the execution of Resolution 2018-39 for Leidos Engineering to provide comprehensive rate review services for electric.

#### **Financial Reporting Standards**

Our initiatives and accomplishments are possible only in an environment where the resources provided by our citizens, and the use of those resources, are carefully measured, documented and monitored at all times. The trust of our citizens to protect the resources they provide and the use of these resources appropriately is a critical component of effective government.

For this reason, the City Charter requires an annual audit of the books, accounts, financial records and transactions of all administrative departments of the City by independent certified public accountants selected by the City Council. The accounting firm of Purvis Gray & Company, CPA's

was selected by the City Council in September 2017, and their report on the basic financial statements is included in the financial section of this report. The audit process includes a thorough examination of the records of the Finance Department, independent verification of transactions, review of bank statements and other original documents, and analysis of account balances and activities.

In addition to the detailed audit performed by an independent auditor, annually the City submits the completed CAFR to the Government Finance Officers Association of the United States and Canada (GFOA) as part of their awards program.

The GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its CAFR for the fiscal year ended September 30, 2018. This was the twenty-fifth consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement program's requirements, and we will be submitting it to the GFOA to determine its eligibility for another certificate.

#### **Internal Control System**

Management is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the government are protected from loss, theft, or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles.

In developing and evaluating the City's accounting systems, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance by safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial reports for preparing financial statements and maintaining accountability of assets. Additionally, the concept of "reasonable assurance" recognizes that the cost of a control should not exceed the benefits likely to be derived and evaluation of the costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. It is understood, however, that no system of controls can prevent all errors or fraud in all situations. We believe, however, that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

As a recipient of Federal, State and County financial assistance, the government is also responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by the City's management.

#### **Budget Controls**

Budgetary control is a management function and is accomplished through the integration of budgetary and financial accounting. Budgeting is considered to be both a planning and control tool. As a planning tool, the budget is an estimate of proposed expenditures and the proposed means of financing those expenditures for the fiscal year. Budgetary control is accomplished through monthly and annual comparison of actual and estimated expenditures. Other controls to ensure budgetary compliance include purchasing authorization controls, automatic controls imposed by the accounting system, electronic and signature authorizations and other policies and procedures designed to monitor and restrict outlays to only those approved by the budget.

Budgetary controls are set at the fund level allowing budget amendments within each fund to be made by the City Manager, when the change is under \$35,000. Additionally, the amendments must be revenue/expenditure neutral. Any increase in total expenditures within a fund must identify a new, specific revenue source, or reserves, and be approved by City Council. Any changes in the amounts designated as Reserves, Contingencies or in total revenues in a fund require a Budget Amendment passed by the City Council.

#### Acknowledgements

The 2018-19 financial report that follows details the financial results of activities and reports an overall improvement in our financial position since the prior year. Continued planning, efficient and cost-effective operations and responsible financial management has positioned the City to meet the challenge of providing appropriate and quality services at the lowest possible cost to current and future citizens.

The preparation of this report could not be accomplished without the dedicated service of the entire staff of the Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report.

In closing, appreciation is extended to the Mayor and City Council members for their continued commitment to the highest ethical standards in financial reporting and disclosure, and for their support and encouragement for management and staff.

Sincerely,

Robin R. Hayes

in & Slayes

City Manager

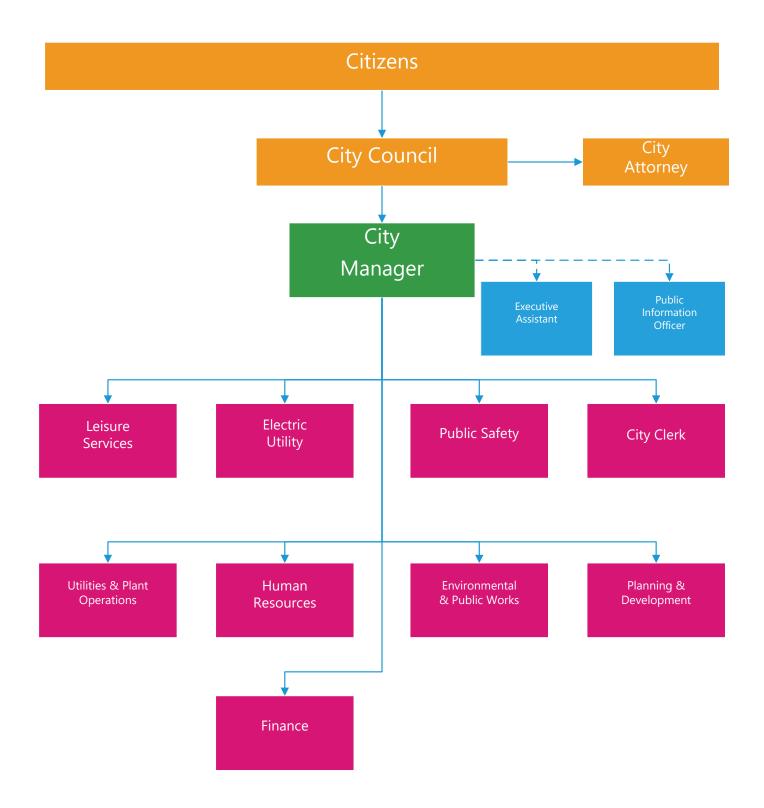
Jonathan C. McKinney

Finance Director

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#### ORGANIZATIONAL CHART FY 2018-19





#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Mount Dora Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**September 30, 2018** 

Christopher P. Morrill

Executive Director/CEO

#### **FINANCIAL SECTION**

This Sections contains the following subsections:

Report Independent Certified Public Accountants
Management's Discussion and Analysis
Basic Financial Statements
Notes to Financial Statements
Required Supplementary Information
Other Supplemental Information
Internal Service Funds Combining Statements

### **PURVIS GRAY**

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mount Dora, Florida (the City) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion about the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando purvisgray.com

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

#### INDEPENDENT AUDITOR'S REPORT

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2019, and the respective changes in financial position and where applicable, cash flows, thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension and other postemployment benefits related schedules, and budgetary comparison information, listed on the table of contents, be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, the other supplementary information section, and the statistical section are presented for the purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance (presented in the compliance section) is presented for purposes of additional analysis as required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, and is also not a part of the basic financial statements.

The other supplementary information and the schedule of federal awards and state financial Assistance are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and schedule of federal awards and state financial assistance are fairly stated in all material respects in relation to the financial statements as whole.

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

#### INDEPENDENT AUDITOR'S REPORT

The introductory and statistical section have not been subjected to the auditing procedures applied on the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated July 30, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in accordance with the City's internal control over financial reporting and compliance.

July 30, 2020

Gainesville, Florida

The readers of the City of Mount Dora's financial statements are provided with this narrative overview and analysis of the financial activities by management. We encourage readers to consider the information presented here in conjunction with additional information in this report.

#### **Overview of Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Mount Dora's basic financial statements prepared in compliance with the pronouncements of the Governmental Accounting Standards Board. The City's basic financial statements are comprised of three separate components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements.

Government-wide Financial Statements - The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The Statement of Net Position presents information on all of the City's assets, liabilities and deferred inflows/outflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recently completed fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) and from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include General Government, Police, Fire, Transportation, Planning, Community Redevelopment, Library, Recreation, Facilities and Parks Maintenance. The business-type activities of the City include electric, water and wastewater, sanitation, stormwater and the cemetery operations. The government-wide financial statements can be found on pages 14 through 16 of this report.

Fund Financial Statements - A Fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary or business-type funds, and fiduciary funds.

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains eleven individual governmental funds. Information is presented separately in the governmental fund Balance Sheet as well as in the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances. The Changes in Fund Balances are for the General Fund, the Community Redevelopment Agency, the Northeast Community Redevelopment Agency, the Public Services Tax Fund, the Discretionary Sales Tax Capital Projects Fund and the Impact Fees Capital Projects Fund, which are shown as major funds (statements on pages 17 through 21). The City has elected to treat the two redevelopment funds as major funds for presentation reasons, although they do not meet all the criteria of a major fund. Data from the other five governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General, Special Revenue, Debt Service and Capital Projects Funds. Budgetary comparison schedules have been provided for the General Fund and any major Special Revenue Fund to demonstrate compliance with the budget and are presented as required supplemental information. Debt Service, Capital Projects and non-major special revenue budgetary comparison schedules demonstrate compliance with the budget and are presented as other supplemental information.

*Proprietary Funds* - The City maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its electric, water and wastewater, sanitation, stormwater and cemetery operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its vehicle replacement and self insurance (health) programs.

Because services accounted for in the internal service funds are charged back to the appropriate fund based on services provided, its activities are already included in the financial statements of the governmental and business-type funds as presented. Individual fund data for the internal service fund is provided in the proprietary fund financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Electric, Water and Wastewater, Sanitation, Stormwater and Cemetery Funds. The five funds are considered major funds by the City. The proprietary fund financial statements can be found on pages 23 through 32 of this report.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support City programs. The accounting practices used for fiduciary funds are much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 33 and 34 of this report.

Notes to the Financial Statements - The notes provide additional information that is essential in order to obtain a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 35 through 74 of this report.

Other Information - In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning budgetary comparisons and the City's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on pages 75 through 88 of this report.

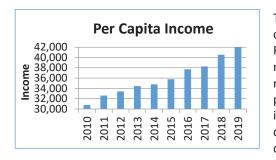
The combined statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 89 through 102 of this report.

#### Economic Factors Affecting Financial Operations

In reviewing the City's financial position and results of operations, it is important to consider the economic environment present during the reporting period as well. This information is important in understanding the context of the financial decisions that have been made.

The City of Mount Dora is located in Lake County bordering U.S. 441, approximately 25 miles northwest of Orlando, Florida. Incorporated as a city in 1910, Mount Dora now encompasses 11.4 square miles of land and waterways and continues to grow in size due to annexation. The City's population has increased from 9,418 in 2000 to 14,928 in 2019 (an average increase of just over three percent annually over that 19 year period), with a seasonal population increase in the winter months. The estimated April 1, 2019 population of 14,928 places Mount Dora as the seventh largest of Lake County's fourteen incorporated municipalities. Due to seasonal and daily visitors, the demand on City services is higher than what a more rural city of the same size would experience. There are a number of development projects which have been approved (or which are in the process of being approved). Once construction commences, we would anticipate that both the size of the city as well as population will grow at a rate faster than currently being experienced.

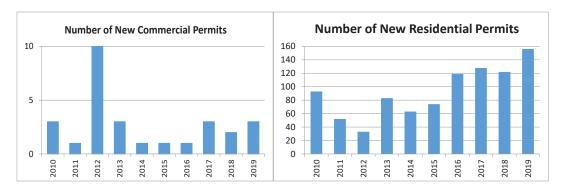
Large-scale population growth, with its increased demand on city services, as well as job growth is eventually expected. Lake County's September 30, 2019 unemployment rate was 2.9%, which remained unchanged from the previous year, and is slightly below the state rate of 3.1%.



The per capita personal income in Lake County for 2019 was \$42,190, compared to \$30,785 in 2010, and is 4.07%) higher than last year's \$40,541. Future increases in income in Lake County will rely on the ability of its residents to take advantage of business and employment opportunities related to the Metro-Orlando area. A number of road construction projects, including construction of an expressway between the I-4 corridor in Northern Orange County, through the Wekiva area, to Mount Dora's doorstep at SR 46 as well as improvements to U.S. 441 will make commuting from Mount Dora a more attractive alternative.

Over the past ten years, permit issuance for new residential development fell to a low of 33 permits with an estimated construction cost of \$10,223,426 in fiscal year 2012, and rose to 156 permits with an estimated construction cost of \$30,896,250 in fiscal year 2019, which represents an average increase of over 53% in the number of permits issued over this seven year period (see chart below). The value of residential permits issued has increased by an average amount of just under 29% over the seven years beginning in 2012. Planned developments within the City's service area could increase the population by as much as 50% or more within the next twenty years.

Commercial permits remained constant at 3, for a total value of \$10,117,000. As the graph below illustrates, the number of permits for commercial development has been relatively insignificant since 2009. Commercial construction permit has varied greatly over the past ten years, ranging from a low of 1 permit issued (4 times) to a high of 10 permits issued (in 2012). Similarly, the estimated construction value of commercial projects has varied widely, from a low of \$120,601 in 2016 to a high of \$11,848,730 in 2017.



The previous slowdown in growth has allowed the City time to catch-up on infrastructure projects, but has not provided all of the additional needed capital. Current funds dedicated to capital projects have not been sufficient to continue infrastructure improvements and upgrades without having to borrow. In 2013 and 2014, the City borrowed funds for the CRA and Water & Wastewater Funds to help alleviate the shortage. Much of the future demand for new non-utility services will impact the General Fund and Discretionary Sales Tax Fund. Future major capital projects in the enterprise funds will be in the Water & Wastewater Fund and the Stormwater Fund.

The City's property tax rate of 6.3000 mills levied in fiscal year 2018-19 did not change from the previous year. While the local economy has stabilized, future growth will be dependent on the local housing market and the state's economy.

#### Condensed Financial Information – Government-Wide

Reviewing the changes in assets, liabilities, and net position during the fiscal period allows the reader to assess the City's current financial position and the results of operations for the last year. The following condensed information includes some of the basic data used to measure the City's progress over the past two years.

#### **Condensed Statement of Net Position**

	Govern Activ	 	Busine Activ	•	Total				
	2019	2018	2019	2019		2019		2018	
Assets									
Current and Other	\$ 42,636,008	\$ 16,438,225	\$ 33,970,062	\$	22,583,191	\$ 76,606,070	\$	39,021,416	
Capital	43,529,624	43,317,749	62,451,797		59,498,604	105,981,421		102,816,353	
Total Assets	86,165,632	59,755,974	96,421,859		82,081,795	182,587,491		141,837,769	
Deferred Outflows	 2,242,755	1,685,456	339,768 295,473			2,582,523		1,980,929	
Liabilities									
Current and Other	2,445,016	1,913,061	3,367,104		4,062,547	5,812,120		5,975,608	
Long-Term Outstanding:									
Due within One Year	2,578,686	2,474,857	1,436,404		1,263,904	4,015,090		3,738,761	
Due in More than One Year	43,159,536	20,964,951	27,899,849		18,673,013	71,059,385		39,637,964	
Total Liabilities	 48,183,238	25,352,869	32,703,357		23,999,464	80,886,595		49,352,333	
Deferred Inflows	 4,183,862	2,053,557	1,080,746		356,986	5,264,608		2,410,543	
Net Position									
Net Investment in									
Capital Assets	38,203,305	36,914,412	46,898,927		44,662,505	85,102,232		81,576,917	
Restricted	9,095,455	9,116,325	5,118,454		3,985,588	14,213,909		13,101,913	
Unrestricted	(11,257,473)	(11,995,733)	10,960,143		9,372,725	(297,330)		(2,623,008)	
Total Net Position	\$ 36,041,287	\$ 34,035,004	\$ 62,977,524	\$	58,020,818	\$ 99,018,811	\$	92,055,822	

Assets – For the eighth year in a row, the Government-wide Assets increased from the prior year to a total balance at yearend of \$182,587,491. This year's Total Asset increase was \$40,749,722. The Cash and Investments component of Current and Other Assets experienced an overall increase of \$36,104,333, an increase of \$25,365,384 in the governmental activities and \$10,735,949 in the business activities. These increases are almost wholly attributable to the issuance of the \$12,160,000 Capital Improvement Revenue Bonds, Series 2018 on November 30, 2018 and the \$21,740,000 Fire Protection Assessment Revenue Bonds, Series 2018 on December 12, 2018. After subtracting costs legally funded out of the proceeds and adding investment earnings during fiscal year 2018-19, as of September 30, 2019, the remaining proceeds of these two bond issues totaled \$34,376,270 (\$25,268,926 in the governmental activities and \$9,107,345 in the business activities). In addition, the City recognized a receivable from the federal government (FEMA) in fiscal year 2018-19 in the amount of \$1,298,199 which represented reimbursement for a portion of the costs (in the stormwater fund) of improvements associated with the Dogwood Mountain Reserve project. Finally, the "Capital Assets Not Being Depreciated" (which primarily consist of Land and Construction in Progress) in the Business Type Activities (specifically in the Water and Wastewater Fund) increased significantly. Overall, Capital Assets Not Being Depreciated increased by \$2,987,513 from \$9,591,935 in fiscal year 2017-18 to \$12,579,448 in fiscal year 2018-19. Of this amount, \$2,853,770 is attributable to the increase in Construction in Progress in the Water/Wastewater Fund which increased from \$2,234,547 in fiscal year 2017-18 to \$5,088,317 in fiscal year 2018-19.

Liabilities - Total Liabilities in the Governmental Activities rose by \$22,117,114 and in the Business-type Activities by \$9,081,783 largely as a result of the two 2018 bond issues referenced above. In the Governmental Activities, issuance of the \$21,740,000 Fire Assessment Revenue Bonds added \$22,156,420 and the 25% portion of the Capital Improvement Revenue Bonds added an additional \$3,034,671 for a total of \$25,191,091. The remaining 75% of the Capital Improvement Revenue Bonds are accounted for in the Business-type Activities and the total increase in long-term liabilities from these bonds was \$9,104,011. The amounts reported for these two bond issues are net of applicable premiums and/or discounts. In addition, during fiscal year 2018-19, the amount outstanding for the three State Revolving Loan (SRF) Program loans (SRF351440, SRF351450, and SRF351490) all increased by a cumulative total of \$1,583,247. These increases were offset, to some extent, by debt service on debt issues outstanding before September 30, 2018. Finally, in the Business-type Activities, there was a significant reduction in "Unearned Revenue and Deposits" which was largely caused by the recognition, in September of 2019 of water and wastewater impact fees (associated with the Stoneybrooke development in outside the City limits in Orange County) totaling \$877,415. Unearned Revenue and Deposits in the Business-type activities fell by \$787,034 from \$2,099,037 in fiscal year 2017-18 to \$1,312,003 in fiscal year 2018-19.

Net Position - The City Entity-wide assets and deferred outflows exceeded its liabilities and deferred inflow as of September 30, 2018 by \$99,018,811. Total Net Position rose by \$6,962,989 from last year largely as a result of (a) recognition of FEMA revenue of \$1,298,199 in fiscal year 2018-19 (with an offsetting debit to amounts receivable from the federal government) as reimbursement for a portion of the costs (in the stormwater fund) of improvements associated with the Dogwood Mountain Reserve project; (b) the recognition of revenue previously deferred in the water wastewater fund in the amount of \$877,415 which represented water and wastewater impact fees associated with the Stoneybrooke development; and (c) the increase in capital assets (and more specifically land, infrastructure and construction in progress) in fiscal year 2018-19. The total change in capital assets (net of accumulated depreciation) was \$3,165,070 entity wide.

#### **Capital Assets**

	Governmental			Business-Type								
		Activ	/itie	s	Activities				Total			
		2019		2018	2019 2018			2019		2018		
Land	\$	7,712,917	\$	6,559,184	\$ 7,457,272	\$	6,507,203	\$	15,170,189	\$	13,066,387	
Buildings		20,957,422		20,883,536	19,346,712		19,158,076		40,304,134		40,041,612	
Infrastructure		37,633,137		36,691,573	74,874,324		72,231,479		112,507,461		108,923,052	
Machinery, Equipment and Materials		12,246,598		11,628,112	4,002,205		3,782,074		16,248,803		15,410,186	
Construction in Progress		690,824		285,300	5,122,176		3,084,732		5,813,000		3,370,032	
Less: Accumulated Depreciation		(35,711,274)		(32,729,956)	(48,350,892)		(45,264,960)		(84,062,166)		(77,994,916)	
Net Capital Assets	\$	43,529,624	\$	43,317,749	\$ 62,451,797	\$	59,498,604	\$	105,981,421	\$	102,816,353	

Net Capital Assets increased by \$3,165,070 in fiscal year 2018-19 versus \$342,544 in fiscal year 2017-18. Nearly 99% of this net increase occurred in two proprietary funds, the water/wastewater fund and the stormwater fund. In the stormwater fund, as noted previously, work reached substantial completion on the improvements to the Dogwood Mountain Reserve stormwater capital improvements. The net change in capital assets in the stormwater fund totaled \$952,014. In the water/wastewater fund, several major projects were either underway or neared completion during fiscal year 2018-19. Among these projects were the State Road 46 Water and Wastewater Line Extensions, U.S. 441 Water and Wastewater Line Relocations and the Apopka Reuse Water Interconnect Project. Collectively, capital assets in the water/wastewater fund increased by \$2,173,944.

#### Long-Term Debt Activity

	Governmental				Busine	ype				
	Activities				Activ	s	Total			
	2019 2018				2019 2018			2019		2018
Bonds and Notes	\$ 28,228,256	\$	4,414,300	\$	24,648,945	\$	14,918,591 \$	52,877,201	\$	19,332,891
Capital Leases	1,355,520		1,989,037		-		-	1,355,520		1,989,037
Compensated Absences	1,451,343		1,134,566		326,115		359,240	1,777,458		1,493,806
Net Pension Liability	3,427,230		2,043,616		884,682		472,663	4,311,912		2,516,279
Net OPEB Obligation	11,275,873		13,858,289		3,476,531		4,268,915	14,752,404		18,127,204
Total Debt	\$ 45,738,222	\$	23,439,808	\$	29,336,273	\$	20,019,409 \$	75,074,495	\$	43,459,217

Net long-term debt associated with Governmental Activities increased by \$22,298,415 or 95.13% from \$23,439,808 as of September 30, 2018 to \$45,738,223 as of September 30, 2019. As noted above, during fiscal year 2018-19, the City issued two bond issues, both of which affect the total amount of revenue bonds payable. The issuance of the \$21,740,000 Fire Assessment Revenue Bonds added \$22,156,420 and the 25% portion of the Capital Improvement Revenue Bonds added an additional \$3,034,671 for a total of \$25,191,091 added to the Governmental Activities balance of Revenue bonds payable. The remaining 75% of the Capital Improvement Revenue Bonds are accounted for in the Business-type Activities and the total increase in long-term liabilities from these bonds was \$9,104,011. The amounts reported for these two bond issues are net of applicable premiums and/or discounts. In addition, during fiscal year 2018-19, the amount outstanding for the three State Revolving Loan (SRF) Program loans (SRF351440, SRF351450, and SRF351490) all increased by a cumulative total of \$1,583,247. The other three components of Long-term Liabilities experienced a variety of increases and decreases in both the governmental activities as well as the business-type activities, with an overall net decrease of \$1,294,514. Compensated Absences increased by a total of \$283,652 (an increase of \$316,777 in governmental activities and a decrease of \$33,125 in business-type activities). Net Pension Liabilities increased by \$1,795,633 (an increase of \$1,383,614 in governmental activities and an increase of \$412,019 in business-type activities). Net OPEB Obligations decreased by a total of \$3,374,799 (a decrease of \$2,582,415 in governmental activities and a decrease of \$792,384 in business-type activities). More information concerning Long-term Liabilities is included in Note 4 – Long-term Liabilities on page 51-59.

#### Condensed Change in Net Position

		Governmental Activities			Busine Activ	•		Total			
		2019		2018	2019 2018			2019			2018
Revenues	-										
Program Revenues											
Charges for Services	\$	4,281,588	\$	1,927,802	\$ 24,208,622	\$	23,542,025	\$	28,490,210	\$	25,469,827
Operating Grants and Contrib.		1,401,810		285,886	-		-		1,401,810		285,886
Capital Grants and Contrib.		819,137		642,631	4,745,999		1,548,597		5,565,136		2,191,228
General Revenues											
Property Taxes		6,613,825		6,123,406	-		-		6,613,825		6,123,406
Public Service Taxes		2,081,078		1,966,452	-		-		2,081,078		1,966,452
Discretionary Sales Surtax		1,379,467		1,367,118	-		-		1,379,467		1,367,118
Local Option Fuel Taxes		265,905		266,310	-		-		265,905		266,310
Local Business Tax		24,138		23,808	-		-		24,138		23,808
Franchise Fees		778,203		750,159	-		-		778,203		750,159
State Shared Revenues		2,937,416		2,620,194	-		-		2,937,416		2,620,194
Investment Earnings (Losses)		707,449		99,318	553,748		161,064		1,261,197		260,382
Miscellaneous		315,278		599,589	331,720		128,590		646,998		728,179
Total Revenues		21,605,294		16,672,673	29,840,089		25,380,276		51,445,383		42,052,949

Expenses						
General Government	\$ 4,624,635	\$ 3,765,569	\$ -	\$ - \$	4,624,635	\$ 3,765,569
Public Safety	10,703,799	8,599,095	-	-	10,703,799	8,599,095
Physical Environment	-	-	22,031,083	20,744,571	22,031,083	20,744,571
Transportation	2,419,628	2,221,672	-	-	2,419,628	2,221,672
Culture and Recreation	3,851,962	3,283,801	-	-	3,851,962	3,283,801
Interest on Long-Term Debt	 851,287	118,451	-	-	851,287	118,451
Total Expenses	22,451,311	17,988,588	22,031,083	20,744,571	44,482,394	38,733,159
Excess (Deficit) Before Transfers	(846,017)	(1,315,915)	7,809,006	4,635,705	6,962,989	3,319,790
Net Transfers	2,852,300	2,782,250	(2,852,300)	(2,782,250)	-	-
Increase in Net Position	2,006,283	1,466,335	4,956,706	1,853,455	6,962,989	3,319,790
Net Position, Beginning of Year	34,035,004	32,568,669	58,020,818	56,167,363	92,055,822	88,736,032
Net Position, End of Year	\$ 36,041,287	\$ 34,035,004	\$ 62,977,524	\$ 58,020,818 \$	99,018,811	\$ 92,055,822

#### Revenues

The overall Government-wide revenues rose by \$9,392,434 after increasing by \$718,329 in 2018. This is the seventh year in a row that revenues have increased after decreasing by \$1,356,000 in 2012. Among the more significant increases in revenues from fiscal year 2017-18 to fiscal year 2018-19, property tax revenues in the general fund grew by \$490,019 or 8% from \$6,123,406 in fiscal year 2017-18 to \$6,613,825 in fiscal year 2018-19. Since the millage rate remained unchanged for the third consecutive year, it would appear that this increase is attributable to increases in taxable values. In the Building Inspection Fund, building permit rose by \$383,097 or 54.8% from \$699,020 in fiscal year 2017-18 to \$1,082,117 in fiscal year 2018-19. Revenues recognized from FEMA Reimbursements impacted both the governmental activities (general fund) and the businesstype activities (stormwater fund). In the general fund, FEMA reimbursement revenues (primarily associated with Hurricane Irma on September 11, 2017) were recognized in fiscal year 2018-19 totaling \$851,412. In fiscal year 2017-18 FEMA Reimbursement Revenue in the general fund totaled only \$42,277, which represents an increase of \$809,135. In the stormwater fund, FEMA reimbursement revenue totaling \$1,298,199 was recognized during fiscal year 2018-19 for the construction of stormwater improvements in the Dogwood Mountain Reserve Subdivision. In the fire assessment fund, two separate revenue sources experienced significant increases. Revenues received from the SAFER Grant (a federal grant utilized to recruit, train and pay firefighters) increased from zero in fiscal year 2017-18 to \$349,099 in fiscal year 2018-19. Also in the fire assessment fund, the special assessment for fire services (which was increased from \$50 to \$219 per equivalent residential unit in fiscal year 2018-19) increased from \$463,815 in fiscal year 2017-18 to \$1,962,675 in fiscal year 2018-19, an increase of \$1,488,860 or 321%. For the fiscal year 2017-18, in the Business-type Activities, an increase in revenues took place in Charges for Services Revenues in the Water and Wastewater Fund which increased by \$573,764 or 5.49% from \$10,451,116 in fiscal year 2017-18 to \$11,024,880 in fiscal year 2018-19. Finally, investment earnings in both the governmental activities and business-type activities experienced an overall increase of \$1,000,815 in fiscal year 2018-19 from \$260,382 in fiscal year 2017-18 to \$1,261,197 in fiscal year 2018-19. The increases in investment earnings were largely the result of the issuance of the \$21,470,000 Fire Protection Assessment Revenue Bonds, Series 2018 on December 12, 2018 and \$12,160,000 Capital Improvement Revenue Bonds, Series 2018 on November 30, 2018. The net investable proceeds from these two bond issues alone added \$34,376,270 to the City's portfolio.

#### Expenses

During fiscal year 2018-19, total entity-wide expenses rose by \$5,749,235 from \$42,052,949 in fiscal year 2017-18 to \$51,445,383 in fiscal year 2018-19. This compares with an overall increase in expenses of \$1,209,590 last year. Virtually every expense category in both governmental activities and business-type activities experienced an increase in fiscal year 2018-19 over the amount reported in fiscal year 2017-18. In the governmental activities, general government expenses increased by \$859,066 from \$3,765,569 in fiscal year 2017-18 to \$4,624,635 in fiscal year 2018-19. Significant components of the \$859,066 increase included the City Attorney with an increase of \$199,078, Planning and Development/Economic Development which experienced a cumulative increase of \$327,327, and Building Maintenance/Facility Care, which had a cumulative increase of \$166,732. Public Safety expenses consist almost exclusively of Police and Fire Department costs as well as Protective (Building) Inspections and increased by \$2,104,704 from \$8,599,095 in fiscal year 2017-18 to \$10,703,799 in fiscal year 2018-19. In addition to modest increases in the costs of these departments, during fiscal year 2018-19, the City began expending the proceeds from the SAFER Grant utilizing the fire assessment fund (fund 131). Payroll related expenses paid from the 131 fund during fiscal year 2018-19 totaled \$393,275. Culture and Recreation expenses increased by \$568,161 from \$3,283,801 in fiscal year 2017-18 to \$3,851,962 in fiscal year 2018-19. Culture and Recreation expenses include library, parks, recreation, pool, and community building operations among others. Of these functions, the most significant increases occurred in the Recreation Department (\$332,420) and the Parks Department (\$44,846). Interest on Long-term Debt expenses increased in the governmental activities by a total \$732,836 from \$118,451 in fiscal year 2017-18 to \$851,287 in fiscal year 2018-19. This increase was the result of the debt service payments associated with the issuance, early in fiscal year 2018-19, of the

\$21,470,000 Fire Protection Assessment Revenue Bonds, Series 2018, and the \$12,160,000 Capital Improvement Revenue Bonds, Series 2018. Finally, total physical environment expenses in the business-type activities (which includes the electric, water/wastewater, sanitation, stormwater and cemetery enterprise funds) increased by \$1,286,512 from \$20,744,571 in fiscal year 2017-18 to \$22,031,083 in fiscal year 2018-19. This \$1,286,512 increase was largely the result of two factors; first, increases in the operating expenses of the water/wastewater fund totaled \$1,049,872, and second increases to the non-operating expenses and specifically for interest expense and other debt costs totaled \$574,733. These two items total \$1,624,605 which more than accounts for the overall increase in this category of \$1,286,512.

#### **Significant Conditions Impacting Financial Position**

Fiscal year 2018-19 marked the second year that the City property tax (millage) rate was set at 6.3000 mills. Taxable property values have increased for the past six years and in fiscal year 2018-19, they increased by slightly over 8%. The City has levied and collected a special fire assessment fee annually beginning in fiscal year 2015-16. During the budget preparation process for fiscal year 2018-19, in recognition of the need to fully fund major capital improvements for the fire department, the City Council increased the fire assessment fee from \$50 per equivalent residential unit to \$219 per equivalent residential unit. Overall, this resulted in an increase to fire assessment revenue of \$1,488,860 from \$463,815 in fiscal year 2017-18 to \$1,952,675 in fiscal year 2018-19. The City subsequently issued the \$21,470,000 Fire Protection Assessment Revenue Bonds, Series 2018 on December 12, 2018 for the purpose of funding the costs of constructing and equipping three new fire stations. The special fire assessment fee has been pledged for the repayment of this debt. The City continues to develop long-range planning on how to consolidate services or methods to deliver services at a lower cost. We have developed several projects to accomplish this goal, including a joint effort with the surrounding cities on ways that we can work together.

Due to the potential future restructuring of the workforce as personnel depart, the commitment to manage costs, the planning of appropriate rate increases and conservative revenue forecasting, both the governmental and business-type funds of the City are healthy, and are moving forward in a positive direction. Most of the funds have healthy balances and the City is committed to continue to reduce the deficit in the Impact Fees Capital Fund. The City completed an extensive visioning project to help guide the future of the City and the master planning of a future business park. The financial position of the City continues to grow to meet future needs as a result of prudent management strategies implemented during the last decade. The careful assessment of future service demands with the necessary infrastructure to meet those demands, as well as a measured approach to financing decisions, will ensure that this trend continues.

#### Analysis of Financial Position and Results of Operations - Individual Funds

#### **Governmental Activities**

General Fund

General Fund expenditures increased by \$3,845,870 or 31% from the prior year. The largest increase was in general government expenses. This was due to the City no longer allocating general government services between the other general functions. In addition, significant increases in payroll costs were noted due to over time in relation to the hurricanes, as well as increases in health insurance costs. The only categories that were down were Transportation (\$32,611) and Culture and Recreation (\$290,858). Total actual expenditures were \$234,577 less than the amended budget. There were no major budget revisions during the year except for one-time transfer to the CRA Fund. The Transfers In were only \$39,700 greater than the original budget, which was due to recalculation of the PILOT and Return on Investment fees.

#### **Special Revenue Funds**

Community Redevelopment Agency Fund

The Community Redevelopment Agency Fund (CRA) was established by City Ordinance, in agreement with Lake County and pursuant to the provisions of Section 163.356, Florida Statutes, and has been extended until 2042. Revenues are comprised of the incremental ad valorem taxes collected on property by the City and other government units in the downtown redevelopment district. In 2019, property taxes collected increased by \$117,513 or 11.60% versus an increase of \$74,231 or 7.91% in fiscal year 2017-18. Operating expenditures, excluding debt service and capital expenditures rose by \$130,561 or 30.46% from \$428,599 in fiscal year 2017-18 to \$559,160 in fiscal year 2018-19. Key components in this increase were \$82,500 in "high wage economic incentive" payments made to Steamroller Studios and \$49,480 to Redevelopment Management Associates, LLC for a "Community Redevelopment Agency Plan Update and Extension of Sunset Services". In 2013, the CRA issued \$2,500,000 in notes to fund a portion of the long anticipated Downtown Streetscape project. The outstanding principal amount remaining on this issue as of September 30, 2019 was \$1,598,000. During fiscal year 2017-18, the City "drew down" \$865,000 out of a maximum of \$4,000,000 loan from CenterState Bank for the purchase and improvement of downtown parking facilities. No additional funds were drawn during fiscal year 2018-19, so as of September 30, 2019, the principal amount remaining on this obligation is \$865,000.

#### Northeast Redevelopment Agency Fund

The Northeast Redevelopment Agency Fund was created to account for funds received for redevelopment of the northeast section of the City. Ad valorem taxes and Intergovernmental Revenues (Incremental Ad Valorem Taxes) were up by \$58,220 in fiscal year 2018-19 compared to the prior year's increase of \$33,231. Operating expenditures increased by \$30,791, due in large part to the participation by 7 youth who reside in the Northeast CRA in a Summer 2019 Youth Employment Program at a cost to the CRA of \$23,676. In addition, during fiscal year 2018-19, payroll related expenditures in the Northeast CRA increased by \$30,926 or 25.18% from \$122,813 in fiscal year 2017-18 to \$153,739 in fiscal year 2018-19. Also during fiscal year 2018-19, the Northeast CRA began funding a portion of the debt service associated with the \$12,160,000 Capital Improvement Revenue Bonds, Series 2018. During fiscal year 2018-19, a total of \$20,402 was transferred from the Northeast CRA Fund to the debt service fund for this purpose.

#### **Other Special Revenue Funds**

The Protective Inspections Fund was created pursuant to the provisions of Section 553.80(7)(a)(b) to account for permit fees and any fines or investment earnings related to the fees which must be used solely to carry out the local government's responsibilities in enforcing the Florida Building Code. During fiscal year 2018-19 building permit revenues increased by \$383,097 or 54.80% from \$699,020 in fiscal year 2017-18 to \$1,082,117 in fiscal year 2018-19. Total fund revenues increased from \$758,244 in fiscal year 2017-18 to \$1,188,220 in fiscal year 2018-19, an increase of \$429,976 or 56.71%. Total fund expenditures increased by \$76,840 or 11.73% from \$655,303 in fiscal year 2017-18 to \$732,143 in fiscal year 2018-19. The Protective Inspection Fund Net Position grew by \$456,077 in fiscal year 2017-18 compared to an increase in Net Position of \$102,641 in fiscal year 2017-18.

The City is often called "Festival City" and in fiscal year 2014-15 the Special Events Fund was created to track the major festivals and numerous other special events which are held in the City each year. The ultimate intent is to determine how much the City is subsidizing these events (from the general fund). During fiscal year 2018-19, the general fund provided an operating subsidy to the special events fund of \$238,659 which represents a reduction of \$35,134 or 12.83% from the \$273,793 transferred from the general fund in fiscal year 2018-19.

The Law Enforcement Trust Fund was created pursuant to the provisions of Section 932.7055(5) (a), Florida Statutes, to account for the net proceeds from the sale or conversion of forfeited properties. Expenditures payable from this fund are legally restricted to nonrecurring law enforcement obligations. Although legally entitled as a trust fund, this fund is more properly accounted for as a special revenue fund due to the nature of the transactions recorded therein. During fiscal year 2018-19, revenues totaled \$5,143 which represents a reduction of \$5,780 or 52.92% from the \$10,923 received in fiscal year 2017-18. Fund expenditures actually increased by \$6,779 or 301.69% from \$2,247 in fiscal year 2017-18 to \$9,026 in fiscal year 2018-19. Net Position (fund balance) in the Law Enforcement Trust Fund declined by \$3,883 from \$22,733 on October 1, 2018 to \$18,850 on September 30, 2019.

#### **Debt Service Fund**

In September 2011, the City Council approved the issuance of the 2011 Public Services Tax Refunding and Revenue Bond with proceeds to fund an escrow to call the then outstanding 2001 Bonds. Revenues pledged for the repayment of the bonds consists of the telecommunication services tax and the public service tax. Inasmuch as the amount of pledged revenues required to fund the debt totals between \$300,000 and \$320,000 annually, we are transferring the required portion out of the telecommunication services tax. During fiscal year 2018-19, the City issued the \$12,160,000 Capital Improvement Revenue Bonds, Series 2018. 25% of the debt service associated with this issue is payable out of the governmental funds and the debt service fund is also being used for this debt service.

#### **Capital Funds**

#### Discretionary Sales Tax Capital Projects Fund

The City of Mount Dora created the Discretionary Sales Tax Fund to account for the proceeds generated from the levy of a one cent discretionary sales surtax levied pursuant to the provisions of Section 212.055, Florida Statutes. The proceeds generated from the "local government infrastructure surtax". Fiscal year 2018-19 proceeds from the infrastructure sales surtax totaled \$1,379,467, which represents an increase of only \$12,349 or 0.90% over the \$1,367,118 received in fiscal year 2017-18. Expenditures fell by \$708,855 or 37.11% from \$1,910,038 in fiscal year 2017-18 to \$1,201,183 in fiscal year 2018-19. Ending fund balance rose by \$210,462 or 8.92% from \$2,358,777 on October 1, 2018 to \$2,569,239 on September 30, 2019.

#### Impact Fees Capital Projects Fund

This fund collects impact fees from developers for specific activities and then expends the money on capital projects to address the additional needs created by increased population. The four impact fees that are tracked by this fund are police, fire, library and recreation. The recreation fee is the largest revenue collected with \$439,115 in fiscal year 2018-19 impact fee revenue, with library fees being the second largest with \$233,768 in fiscal year 2018-19 impact fee revenue. The total impact fee revenues received during fiscal year 2018-19 was \$818,715 which represents an increase of \$200,550 or 32.44% over the \$618,165 received in fiscal year 2017-18.

#### Fire Assessment Fee Fund

The Fire Assessment Fee Fund was created to account for the proceeds from a non-ad valorem per parcel assessment levied against all properties located within the City. When originally enacted in fiscal year 2015-16, the rate was established at \$50 per equivalent residential unit. In fiscal year 2018-19, the City Council raised the rate \$50 to \$219 per equivalent residential unit. As a result, fire assessment fee revenue increased from \$463,815 in fiscal year 2017-18 to \$1,962,675 in fiscal year 2018-19, an increase of \$1,488,860 or 321%. When this fund was originally created in fiscal year 2015-16, the use of the proceeds was limited to the purchase of fire equipment. However, upon identifying the need to construct three new fire stations (and upon issuance of the \$21,740,000 Fire Assessment Revenue Bonds on December 12, 2018), the uses were expanded to include debt service on the new bonds. Upon receipt of the SAFER Grant from the federal government to fund new firefighter positions, the utilization of the proceeds were again expanded to include funding of these positions (at least until the costs are reimbursed by the federal government). For the fiscal year ending September 30, 2019, fund revenue (excluding the \$22,412,673 in debt proceeds) totaled \$2,742,002, an increase of \$2,275,925 or 488.32% over the \$466,077 received in fiscal year 2017-18. Fund expenditures experienced a similar increase, growing from \$480,615 in fiscal year 2017-18 to \$2,594,002 in fiscal year 2018-19 an increase of \$2,113,477 or 439.74%.

#### **Business-Type Activities**

#### Electric Fund

A major portion of the electric rates are structured to recover the wholesale power costs. The City uses a rate structure that adjusts a portion of the customer's bill on a semi-annual basis in order to recover the power costs. During fiscal year 2018-19, overall electricity sales declined by \$73,145 or 0.73% from \$10,013,428 in fiscal year 2017-18 to \$9,940,283 in fiscal year 2017-18. The cost of purchased power similarly fell by \$197,958 or 3.39% from \$5,832,656 in fiscal year 2018-19 to \$5,634,698 in fiscal year 2018-19. Solely as a result of the \$197,958 reduction in the cost of purchased power, total operating expenses in the electric fund fell by \$132,092 or 1.45% from \$9,082,773 in fiscal year 2017-18 to \$8,950,681 in fiscal year 2018-19. In connection with the decommissioning of the Crystal River III Nuclear Power Plant, the City received refunds from the wholesale power supplier's insurance settlements in the amount of \$1,284,500 in fiscal year 2015-16. The insurance settlement was recorded in fiscal year 2015-16 which resulted in a profit of \$1,179,478 for that fiscal year. This recognition methodology was based on the recommendation of our prior auditor. As a consequence, the entire settlement amount of \$1,179,478 was recognized in fiscal year 2015-16 rather than being amortized over a period of months or years. Nevertheless, for the fiscal year ending September 30, 2019, the electric fund is reporting net income of \$349,496. The City's existing Power Sales Agreement with Duke Energy expires on December 31, 2020. Subsequent to September 30, 2019, the City has entered into an agreement with the Orlando Utilities Commission (OUC) for the purchase of power. The rates negotiated with OUC should provide significant cost savings to the City, which intends to pass a portion of the savings on to its customers but also to utilized a portion of the savings to fund future capital needs.

#### Water & Wastewater Fund

Operating revenues in the Water and Wastewater fund grew by \$573,764 or 5.49% from \$10,451,116 in fiscal year 2017-18 to \$11,024,880 in fiscal year 2018-19. However, operating expenses grew at a much higher rate rising from \$7,831,095 in fiscal year 2017-18 to \$8,880,967 in fiscal year 2018-19, an increase of \$1,049,872 or 13.41%. In addition, given the levels of new debt incurred by the City in the Water and Wastewater Fund in an effort to keep pace with needed capital improvements, there is some concern going forward that operating revenues will keep pace with operating expenses. During fiscal year 2017-18, the City engaged a rate consultant to ensure that we are able to keep pace. In spite of the fact that operating expenses far outpaced operating revenues during fiscal year 2018-19, there was, nevertheless, an increase to net position as of September 30, 2019 of \$2,891,937.

#### **Other Enterprise Funds**

The Sanitation Fund consists chiefly of collecting the fees charged by a third-party hauler. The City adds a fee to offset a maintenance worker's costs as well as billing costs. The Sanitation Fund has experienced modest losses in net position over the past several years as some internal operational costs are not being fully recovered through the revenue stream. During fiscal year 2018-19, operating revenues rose by \$17,670 or 0.89% from \$1,990,391 in fiscal year 2017-18 to \$2,008,061 in fiscal year 2018-19. However, similar to the Water and Wastewater Fund, operating expenses have grown at a much faster rate. Operating expenses totaled \$2,139,906 in fiscal year 2017-18 and grew by \$41,211 or 1.93% to \$2,181,117. Net position also experienced a further degradation, falling by \$154,933 to a negative \$232,854 as of September 30, 2019. The City is in the process of evaluating its sanitation rates in an effort to become more financially viable.

For the past several years operating expenses in the stormwater fund have exceed operating revenues. Fiscal year 2018-19 was no exception. Operating revenues increased by \$38,153 or 3.72% from \$1,027,745 in fiscal year 2017-18 to \$1,062,898 in fiscal year 2018-19. Operating expenses actually experienced a 19.22% reduction from \$1,349,877 in fiscal year 2017-18 to \$1,090,390 in fiscal year 2018-19. Nevertheless, operating expenses still exceeded operating revenues in fiscal year 2018-19 by \$27,492. However, the recognition of capital grants in the stormwater fund as non-operating revenues (intergovernmental revenue) in fiscal year 2018-19 totaling \$1,995,786 (including the recognition of FEMA Reimbursement Revenue totaling \$1,298,199 in connection with the Dogwood Mountain Reserve Subdivision Stormwater Improvements) had the result of increasing net position in the Stormwater Fund by \$1,832,654. When added to the beginning net position (as of October 1, 2018) of \$6,129,231, ending net position in the Stormwater Fund (as of September 30, 2019) totals \$7,961,885.

The Cemetery Fund was created in fiscal year 2007-08 to operate the cemetery in a more businesslike manner. Because of a significant increase in cemetery lot sales during fiscal year 2018-19, operating revenues increased by \$110,155 or 176.69% from \$62,345 in fiscal year 2017-18 to \$172,500 in fiscal year 2018-19. Operating expenses experienced a modest increase of \$12,275 from \$123,700 in fiscal year 2017-18 to \$135,975 in fiscal year 2018-19. Because of the increases in cemetery fees (lot sales), for the first time in several years, it was unnecessary to subsidize the cemetery fund from the general fund.

#### Original Budget vs. Final Budget

General Fund

Accurate revenue projection is critical to sound budgeting. The amount of resources available for appropriation is the foundation for any budget and should be the basis for decision-making in the budget process. General Fund Revenues of \$16,893,433 exceeded the Amended Budget by \$1,292,433. Due to the uncertainty of potential future revenue streams, the Administration continued to tightly control the operational budget. General Fund Expenditures of \$19,151,891 were \$312,921 less than the amended budget of \$19,464,812 and over the Original Budget of \$18,796,123 by \$355,768. The amount of "net" other financing sources (i.e. interfund transfers in minus interfund transfers out) included in the final budget in the general fund exceeded the actual amount by \$283,038. As a result of operations, the general fund experienced a net decrease in fund balance of \$490,676 and after subtracting this amount from the October 1, 2018 general fund balance of \$3,719,549 results in fund balance as of September 30, 2019 of \$3,228,873.

#### **Requests for Information**

This financial report is designed to present users with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, please contact the City's Finance Department at 510 N. Baker Street, Mount Dora, Florida 32757. Copies of prior years' report and other financial documents may be viewed on our departmental webpage cityofmountdora.com



#### CITY OF MOUNT DORA, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2019

Assets         Pooled Cash and Investments         \$ 40,476,138         \$ 29,946,630         \$ 70,422,768           Receivable, Net         548,523         2,715,095         3,263,618           Internal Balances         898,504         (898,504)         1,288,199         1,888,435           Due from Other Governments         590,236         1,298,199         1,888,435           Accrued Interest Receivable         6,721         26,453         33,174           Employee Advances         3,371         -         3,371           Inventories and Prepaid Items         112,515         882,189         994,704           Capital Assets         20,283,189         994,704           Capital Assets Being Depreciated         8,403,741         12,579,448         20,983,189           Capital Assets Being Depreciated, Net         35,125,883         49,872,349         84,998,232           Total Assets         861,65,632         96,421,859         182,587,491           Deferred Outflows of Resources           Deferred Outflow on Interest Rate Swap         7,70,88         77,088         77,088           Pension Related Deferred Outflows         1,768,818         116,638         1,885,456           OPEB Related Deferred Outflows of Resources         2,242,755         339,7		Go	overnmental Activities	siness-Type Activities	 Total
Receivable, Net         548,523         2,715,095         3,263,618           Internal Balances         898,504         (898,504)         -           Due from Other Governments         590,236         1,298,199         1,888,435           Accrued Interest Receivable         6,721         26,453         33,174           Employee Advances         112,515         882,189         994,704           Capital Assets         8,403,741         12,579,448         20,983,189           Capital Assets being Depreciated         8,403,741         12,579,448         20,983,189           Capital Assets being Depreciated, Net         35,125,883         49,872,349         84,998,232           Total Assets         86,165,632         96,421,859         182,587,491           Deferred Outflows of Resources           Deferred Outflows of Resources           Deferred Outflow on Interest Rate Swap         -         77,088         77,088           Pension Related Deferred Outflows         1,768,818         116,638         1,885,456           OPEB Related Deferred Outflows         1,768,818         1,16,042         619,979           Total Deferred Outflows of Resources         1,670,318         1,734,928         3,405,246           Accounts Payable         1					
Internal Balances   898,504   (898,504)   Due from Other Governments   590,236   1,298,199   1,888,435   3,271   26,453   33,174   26,453   33,174   26,453   33,174   26,453   33,174   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   33,171   26,453   26,453   29,470,40   26,471,859   29,470,40   26,471,859   29,470,40   26,471,859   2		\$		\$	\$
Due from Other Governments         590,236         1,293,199         1,888,435           Accrued Interest Receivable         6,721         26,453         33,171           Employee Advances         3,371         -         3,371           Inventories and Prepaid Items         112,515         882,189         994,704           Capital Assets         2         2         2         20,283,189         20,983,189         21,287,249         20,983,189         <			,		3,263,618
Accrued Interest Receivable         6,721         26,453         33,174           Employee Advances         3,371         -         3,371           Inventories and Prepaid Items         112,515         882,189         994,704           Capital Assets Not Being Depreciated         8,403,741         12,579,448         20,983,189           Capital Assets Not Being Depreciated, Net         35,125,883         49,872,349         84,998,232           Total Assets         86,165,632         96,421,859         182,587,491           Deferred Outflows of Resources           Deferred Outflow on Interest Rate Swap         -         77,088         77,088           Pension Related Deferred Outflows         473,937         146,042         619,979           Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities         473,937         146,042         619,979           Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities         46,073,18         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         55,017         193,977			•		-
Employee Advances         3,371         - 3,371           Inventories and Prepaid Items         112,515         882,189         994,704           Capital Assets:			•		
Inventories and Prepaid Items			•	26,453	
Capital Assets:         Capital Assets Not Being Depreciated         8,403,741         12,579,448         20,983,189           Capital Assets Being Depreciated, Net         35,125,883         49,872,349         84,998,232           Total Assets         86,165,632         96,421,859         182,587,491           Deferred Outflows of Resources           Deferred Outflow on Interest Rate Swap         77,088         77,088           Pension Related Deferred Outflows         473,937         146,042         619,979           Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities         1,670,318         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Une arred Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities         2,578,686         1,436,404         4,015,090           Due in More Than One Year         2,578,686         1,436,404         4,015,090           Due in More Than One Year         3,279,884         99,591         4,218,735           Total Liabilities         3,227,184         991,551			•	-	·
Capital Assets         35,125,883         49,872,349         84,998,232           Total Assets         86,165,632         96,421,859         182,587,491           Deferred Outflows of Resources         Second Outflow on Interest Rate Swap         -         77,088         77,088           Pension Related Deferred Outflows         1,768,818         116,638         1,885,456           OPEB Related Deferred Outflows         473,937         146,042         619,979           Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities         80,674         40,042         619,979           Accounts Payable         1,670,318         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         55,017         193,977           Unearned Revenue and Deposits         2,578,686         1,436,404         4,015,090           Due Within One Year         2,578,686         1,436,404         4,015,090           Due in More Than One Year         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources           Pension Related Deferred Inflows         3,227,184         991,551	·		112,515	882,189	994,704
Total Assets         86,165,632         96,421,859         182,587,491           Deferred Outflows of Resources         T7,088         77,088           Pension Related Deferred Outflows         1,768,818         116,638         1,885,456           OPEB Related Deferred Outflows         473,937         146,042         619,979           Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities         542,718         264,156         806,874           Accounts Payable         1,670,318         1,734,928         3,405,246           Accrued Liabillities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities         2,578,686         1,436,404         4,015,090           Due Within One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         48,183,237         32,703,357         80,886,594           Person Related Deferred Inflows         956,678         89,155         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,55         4,21	Capital Assets Not Being Depreciated		8,403,741	12,579,448	20,983,189
Deferred Outflows of Resources         77,088         77,088           Deferred Outflow on Interest Rate Swap         -         77,088         77,088           Pension Related Deferred Outflows         1,768,818         116,638         1,885,456           OPEB Related Deferred Outflows         473,937         146,042         619,979           Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities           Accounts Payable         1,670,318         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         3,277,8686         1,436,404         4,015,090           Due Within One Year         2,578,686         1,436,404         4,015,090           Due in More Than One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         89,195         1,045,873           Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows <t< td=""><td>Capital Assets Being Depreciated, Net</td><td></td><td>35,125,883</td><td>49,872,349</td><td>84,998,232</td></t<>	Capital Assets Being Depreciated, Net		35,125,883	49,872,349	84,998,232
Deferred Outflow on Interest Rate Swap         77,088         77,088           Pension Related Deferred Outflows         1,768,818         116,638         1,885,456           OPEB Related Deferred Outflows         473,937         146,042         619,979           Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities           Accounts Payable         1,670,318         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         34,020         1,312,003         1,406,023           Due Within One Year         2,578,686         1,436,404         4,015,090           Due in More Than One Year         48,183,237         32,703,357         80,886,594           Total Liabilities           Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources	Total Assets		86,165,632	96,421,859	
Pension Related Deferred Outflows         1,768,818         116,638         1,885,456           OPEB Related Deferred Outflows         473,937         146,042         619,979           Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities         806,874         3405,246         806,874           Accounts Payable         1,670,318         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         2,578,686         1,436,404         4,015,090           Due Within One Year         2,578,686         1,436,404         4,015,090           Due in More Than One Year         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources           Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         38,203,305         46,898,927         85,102,232				77.000	77.000
OPEB Related Deferred Outflows of Resources         473,937         146,042         619,979           Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities         Section of March 1,670,318         1,734,928         3,405,246           Accounts Payable         1,670,318         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         2         2,578,686         1,436,404         4,015,090           Due Within One Year         2,578,686         1,436,404         4,015,090           Due in More Than One Year         48,183,237         32,703,357         80,886,594           Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         956,678         89,195         1,045,873           Total Deferred Inflows of Resources         3,822,718         991,551         4,218,735			-	•	=
Total Deferred Outflows of Resources         2,242,755         339,768         2,582,523           Liabilities           Accounts Payable         1,670,318         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         2,578,686         1,436,404         4,015,090           Due Within One Year         2,578,686         1,436,404         4,015,090           Due in More Than One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources           Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         Sexiticted for:         2         2,214,035           Capital Improvements         3,922,279					
Liabilities         Counts Payable         1,670,318         1,734,928         3,405,246           Accounts Payable         1,670,318         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         2,578,686         1,436,404         4,015,090           Due Within One Year         2,578,686         1,436,404         4,015,090           Due in More Than One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         3,922,279         4,194,819         8,117,098           Restricted for:         2         923,635         923,635           Redevelopment         2,931,172         -					
Accounts Payable         1,670,318         1,734,928         3,405,246           Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         2,578,686         1,436,404         4,015,090           Due Within One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         88,203,305         46,898,927         85,102,232           Restricted for:         2         923,635         923,635           Restricted for:         923,635         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935			2,242,755	 339,768	 2,582,523
Accrued Liabilities         542,718         264,156         806,874           Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         2,578,686         1,436,404         4,015,090           Due Within One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Investment in Capital Assets         38,203,305         46,898,927         85,102,232           Restricted for:         2         923,635         923,635           Redevelopments         3,922,279         4,194,819         8,117,098           Debt Service         923,635         923,635         923,635           Redevelopment         2,931,172         -         2,931,					
Due to Other Governments         137,960         56,017         193,977           Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         34,059,535         1,436,404         4,015,090           Due Within One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         88,203,305         46,898,927         85,102,232           Restricted for:         2         4,194,819         8,117,098           Capital Improvements         3,922,279         4,194,819         8,117,098           Debt Service         -         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935           Law Enforcement         18,850         -         9,219	•				
Unearned Revenue and Deposits         94,020         1,312,003         1,406,023           Long-Term Liabilities:         2,578,686         1,436,404         4,015,090           Due Within One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources         89,195         1,045,873           Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         88,203,305         46,898,927         85,102,232           Restricted for:         2         4,194,819         8,117,098           Debt Service         -         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935           Law Enforcement         18,850         -         18,850           Special Events         9,219         -         9,219	Accrued Liabilities		542,718	264,156	806,874
Long-Term Liabilities:         2,578,686         1,436,404         4,015,090           Due in More Than One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources           Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         38,203,305         46,898,927         85,102,232           Restricted for:         Capital Improvements         3,922,279         4,194,819         8,117,098           Debt Service         -         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935           Law Enforcement         18,850         -         18,850           Special Events         9,219         -         9,219           Unrestricted         (11,257,472)         10,960,143         (297,329)	Due to Other Governments		137,960	56,017	193,977
Due in More Than One Year         43,159,535         27,899,849         71,059,384           Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources         Pension Related Deferred Inflows           Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows of Resources         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         Sestricted for:         2         46,898,927         85,102,232           Restricted for:         2         4,194,819         8,117,098           Debt Service         -         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935           Law Enforcement         18,850         -         18,850           Special Events         9,219         -         9,219           Unrestricted         (11,257,472)         10,960,143         (297,329)			94,020	1,312,003	1,406,023
Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources         Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         Net Investment in Capital Assets         38,203,305         46,898,927         85,102,232           Restricted for:         Capital Improvements         3,922,279         4,194,819         8,117,098           Debt Service         -         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935           Law Enforcement         18,850         -         18,850           Special Events         9,219         -         9,219           Unrestricted         (11,257,472)         10,960,143         (297,329)	Due Within One Year		2,578,686	1,436,404	4,015,090
Total Liabilities         48,183,237         32,703,357         80,886,594           Deferred Inflows of Resources         Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         Net Investment in Capital Assets         38,203,305         46,898,927         85,102,232           Restricted for:         Capital Improvements         3,922,279         4,194,819         8,117,098           Debt Service         -         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935           Law Enforcement         18,850         -         18,850           Special Events         9,219         -         9,219           Unrestricted         (11,257,472)         10,960,143         (297,329)	Due in More Than One Year		43,159,535	27,899,849	71,059,384
Pension Related Deferred Inflows         956,678         89,195         1,045,873           OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Investment in Capital Assets         38,203,305         46,898,927         85,102,232           Restricted for:         Capital Improvements         3,922,279         4,194,819         8,117,098           Debt Service         -         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935           Law Enforcement         18,850         -         18,850           Special Events         9,219         -         9,219           Unrestricted         (11,257,472)         10,960,143         (297,329)	Total Liabilities				
OPEB Related Deferred Inflows         3,227,184         991,551         4,218,735           Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         Net Investment in Capital Assets         38,203,305         46,898,927         85,102,232           Restricted for:         Capital Improvements         3,922,279         4,194,819         8,117,098           Debt Service         -         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935           Law Enforcement         18,850         -         18,850           Special Events         9,219         -         9,219           Unrestricted         (11,257,472)         10,960,143         (297,329)					
Total Deferred Inflows of Resources         4,183,862         1,080,746         5,264,608           Net Position         Net Investment in Capital Assets         38,203,305         46,898,927         85,102,232           Restricted for:         Capital Improvements         3,922,279         4,194,819         8,117,098           Debt Service         -         923,635         923,635           Redevelopment         2,931,172         -         2,931,172           Building Inspections         2,213,935         -         2,213,935           Law Enforcement         18,850         -         18,850           Special Events         9,219         -         9,219           Unrestricted         (11,257,472)         10,960,143         (297,329)					
Net Position         Net Investment in Capital Assets       38,203,305       46,898,927       85,102,232         Restricted for:       Capital Improvements       3,922,279       4,194,819       8,117,098         Debt Service       -       923,635       923,635         Redevelopment       2,931,172       -       2,931,172         Building Inspections       2,213,935       -       2,213,935         Law Enforcement       18,850       -       18,850         Special Events       9,219       -       9,219         Unrestricted       (11,257,472)       10,960,143       (297,329)					
Net Investment in Capital Assets       38,203,305       46,898,927       85,102,232         Restricted for:       Capital Improvements       3,922,279       4,194,819       8,117,098         Debt Service       -       923,635       923,635         Redevelopment       2,931,172       -       2,931,172         Building Inspections       2,213,935       -       2,213,935         Law Enforcement       18,850       -       18,850         Special Events       9,219       -       9,219         Unrestricted       (11,257,472)       10,960,143       (297,329)	Total Deferred Inflows of Resources		4,183,862	 1,080,746	 5,264,608
Restricted for:         Capital Improvements       3,922,279       4,194,819       8,117,098         Debt Service       -       923,635       923,635         Redevelopment       2,931,172       -       2,931,172         Building Inspections       2,213,935       -       2,213,935         Law Enforcement       18,850       -       18,850         Special Events       9,219       -       9,219         Unrestricted       (11,257,472)       10,960,143       (297,329)	Net Position				
Capital Improvements       3,922,279       4,194,819       8,117,098         Debt Service       -       923,635       923,635         Redevelopment       2,931,172       -       2,931,172         Building Inspections       2,213,935       -       2,213,935         Law Enforcement       18,850       -       18,850         Special Events       9,219       -       9,219         Unrestricted       (11,257,472)       10,960,143       (297,329)			38,203,305	46,898,927	85,102,232
Debt Service       -       923,635       923,635         Redevelopment       2,931,172       -       2,931,172         Building Inspections       2,213,935       -       2,213,935         Law Enforcement       18,850       -       18,850         Special Events       9,219       -       9,219         Unrestricted       (11,257,472)       10,960,143       (297,329)			3.922.279	4.194.819	8.117.098
Redevelopment       2,931,172       -       2,931,172         Building Inspections       2,213,935       -       2,213,935         Law Enforcement       18,850       -       18,850         Special Events       9,219       -       9,219         Unrestricted       (11,257,472)       10,960,143       (297,329)			-		
Building Inspections       2,213,935       -       2,213,935         Law Enforcement       18,850       -       18,850         Special Events       9,219       -       9,219         Unrestricted       (11,257,472)       10,960,143       (297,329)			2.931.172	-	· ·
Law Enforcement       18,850       -       18,850         Special Events       9,219       -       9,219         Unrestricted       (11,257,472)       10,960,143       (297,329)				_	
Special Events         9,219         -         9,219           Unrestricted         (11,257,472)         10,960,143         (297,329)	<u> </u>			_	
Unrestricted (11,257,472) 10,960,143 (297,329)			•	_	
	•			10 960 143	
		\$		\$	\$

# CITY OF MOUNT DORA, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

			Program Revenues	<u> </u>
Function/Program Activities	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental Activities				
General Government	\$ 4,624,635	\$ 242,634	\$ 867,598	\$ -
Public Safety	10,703,799	3,340,793	412,254	146,254
Transportation	2,419,628	-	-	-
Culture and Recreation	3,851,962	698,161	121,958	672,883
Interest on Long-Term Debt	851,287			
<b>Total Governmental Activities</b>	22,451,311	4,281,588	1,401,810	819,137
<b>Business-Type Activities</b>				
Electric Utility	9,082,979	9,940,283	-	171,406
Water and Wastewater Utility	9,521,722	11,024,880	-	2,578,807
Sanitation	2,181,117	2,008,061	-	-
Stormwater Utility	1,109,290	1,062,898	-	1,995,786
Cemetery	135,975	172,500		
Total Business-Type Activities	22,031,083	24,208,622	-	4,745,999
<b>Total Primary Government</b>	\$ 44,482,394	\$ 28,490,210	\$ 1,401,810	\$ 5,565,136

#### **General Revenues**

**Property Taxes** 

**Public Service Taxes** 

Discretionary Sales Surtax

**Local Option Fuel Taxes** 

Local Business Tax

Franchise Fees

State and County Shared Revenues (Unrestricted)

Investment Earnings (Losses)

Miscellaneous

**Net Transfers** 

**Total General Revenues and Transfers** 

**Change in Net Position** 

Net Position, Beginning of Year

Net Position, End of Year

Net (Expense) Revenue and Changes in Net Position
Primary Government

Primary Government										
Governmental	<b>Business-Type</b>									
Activities	Activities	Total								
\$ (3,514,403)	\$ -	\$ (3,514,403	3)							
(6,804,498)	-	(6,804,49	8)							
(2,419,628)	-	(2,419,62	8)							
(2,358,960)	-	(2,358,96	0)							
(851,287)		(851,28	7)							
(15,948,776)		(15,948,77)	6)							
-	1,028,710	1,028,71	0							
-	4,081,965	4,081,96	5							
-	(173,056)	(173,05)	6)							
-	1,949,394	1,949,39	4							
-	36,525	36,52	5							
	6,923,538	6,923,53	8							
(15,948,776)	6,923,538	(9,025,23	8)							
6,613,825	-	6,613,82	5							
2,081,078	-	2,081,078	8							
1,379,467	-	1,379,46	7							
265,905	-	265,90	5							
24,138	-	24,138	8							
778,203	-	778,203	3							
2,937,416	-	2,937,41	6							
707,449	553,748	1,261,19	7							
315,278	331,720	646,998	8							
2,852,300	(2,852,300)		-							
17,955,059	(1,966,832)	15,988,22	7							
2,006,283	4,956,706	6,962,989	9							
34,035,004	58,020,818	92,055,82	2							
\$ 36,041,287	\$ 62,977,524	\$ 99,018,81	1							

# CITY OF MOUNT DORA, FLORIDA BALANCE SHEET ALL GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	General Fund	Community Redevelopment Agency Fund	Northeast Redevelopment Agency Fund
Assets Pooled Cash and Investments	\$ 1,179,980	\$ 1,317,376	\$ 1,927,115
Receivables (Net)	353,501	\$ 1,317,376 211	\$ 1,927,115
Due from Other Governments	454,153	-	-
Accrued Interest Receivable	2,864	337	754
Employee Advances	3,371	-	,54
Inventory and Prepaid Items	80,165	3,936	3,936
Receivables - Non-Current	58,873	-	-
Advances to Other Funds	2,088,504	_	_
Total Assets	4,221,411	1,321,860	1,931,805
Liabilities, Deferred Inflows of Resources,	<u> </u>		
and Fund Balances			
Liabilities			
Accounts Payable	344,720	276,191	24,347
Accrued Liabilities	490,719	9,075	5,008
Due to Other Governments	37	-	-
Unearned Revenues and Deposits	94,020	-	-
Advances from Other Funds			
Total Liabilities	929,496	285,266	29,355
Deferred Inflows of Resources			
Unavailable Revenues	63,042		
Total Deferred Inflows of Resources	63,042	_	
Fund Balances			
Non-Spendable:			
Inventory and Prepaid Items	80,165	3,936	3,936
Long-Term Receivables			
and Interfund - Receivables	2,147,377	-	-
Restricted for:			
Capital Improvements	-	-	-
Redevelopment	-	1,032,658	1,898,514
Building Inspections	-	-	-
Fire Protection	-	-	-
Law Enforcement	-	-	-
Special Events	-	-	-
Assigned for Future Expenditures:			
Debt Service	-	-	-
Unassigned:	4 004 334		
General Fund	1,001,331	1 020 504	1 002 450
Total Fund Balances	3,228,873	1,036,594	1,902,450
Total Liabilities and Fund Balances	\$ 4,221,411	\$ 1,321,860	\$ 1,931,805

Impact Fees Fund		Discretionary Sales Tax Fund		Fire Assessment Fee Fund		Other Governmental Funds		Total Governmental Funds	
\$	2,650,791	\$	2,494,322	\$	22,782,531	\$	5,510,878	\$	37,862,993
	-		-		116,230		19,708		489,650
	-		136,083		-		-		590,236
	532		477		296		761		6,021
	-		-		-		-		3,371
	-		-		-		25		88,062
	-		-		-				58,873
			_		_		-		2,088,504
_	2,651,323		2,630,882		22,899,057		5,531,372		41,187,710
	650		61,643		23,425		84,816		815,792
	-		-		6,702		31,214		542,718
	-		-		-		137,923		137,960
	-		-		-		-		94,020
	1,190,000								1,190,000
	1,190,650		61,643		30,127		253,953		2,780,490
	_		_		116,230		_		179,272
	-		-		116,230		-		179,272
	-		-		-		25		88,062
	-		-		-		-		2,147,377
	1,460,673		2,569,239		-		2,932,367		6,962,279
	-		-		-		-		2,931,172
	-		-		-		2,213,935		2,213,935
	-		-		22,752,700		-		22,752,700
	-		-		-		18,850		18,850
	-		-		-		9,219		9,219
	-		-		-		103,023		103,023
			<u> </u>		<u> </u>		<u>-</u>		1,001,331
	1,460,673		2,569,239		22,752,700		5,277,419		38,227,948
\$	2,651,323	\$	2,630,882	\$	22,899,057	\$	5,531,372	\$	41,187,710

# CITY OF MOUNT DORA, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2019

Total Fund Balances of Governmental Funds	\$ 38,227,948
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$79,240,898 and the accumulated depreciation is \$(35,711,274) (includes internal service fund).	43,529,624
The internal service fund is used by management to charge the costs of fleet management, health insurance and other services to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of	
net position.	1,783,772
Deferred outflows and inflows of resources do not affect current financial resources and, therefore, are not reported in the government funds.	
Pension Related Deferred Outflows	1,768,818
OPEB Related Deferred Outflows	473,937
Pension Related Deferred Inflows	(956,678)
OPEB Related Deferred Inflows	(3,227,184)
Certain receivables are not "available" in the current period and, therefore, are not recognized as revenues in the governmental funds.	
Deferred Inflows - Unavailable Revenues	179,272
Long-term liabilities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities, both current and long-term, are reported in the statement of net position. Long-term liabilities at year-end consist of:	
Bonds Payable	(28,228,256)
Capital Leases Payable	(1,355,520)
Compensated Absences	(1,451,342)
Net Pension Liability	(3,427,230)
Net OPEB Obligation	(11,275,873)
Net Position of Governmental Activities	\$ 36,041,288

# CITY OF MOUNT DORA, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	General Fund			Community Redevelopment Agency Fund		Northeast Redevelopment Agency Fund	
Revenues							
Taxes	\$	8,665,496	\$	-	\$	-	
Permits, Fees, and Special Assessments		797,458		-		-	
Intergovernmental		3,021,130		554,446		229,860	
Charges for Service		862,597		-		-	
Fines and Forfeitures		46,920		-		-	
Impact Fees		-		-		-	
Miscellaneous		498,351		26,502		28,325	
Interfund Charges		2,936,392		-		-	
Total Revenues		16,828,344		580,948		258,185	
Expenditures							
General Government		6,200,758		559,160		253,746	
Public Safety		8,661,117		-		233,740	
Transportation		1,487,764		_		_	
Culture and Recreation		2,429,648		_		_	
Capital Outlay		372,604		1,190,669		10,450	
Debt Service:		372,004		1,130,003		10,430	
Principal Payments		_		159,000		_	
Interest		_		71,205		_	
Bonds Issuance Cost				71,205			
(Total Expenditures)		(19,151,891)		(1,980,034)		(264,196)	
(Total Experiatores)		(13,131,031)		(1,300,034)		(204,130)	
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(2,323,547)		(1,399,086)		(6,011)	
Other Financing Sources (Uses)							
Sale of Capital Assets		65,089		_		_	
Bonds Issued		, -		_		_	
Premium on Bonds Issuance		-		-		_	
Discount on Bonds Issuance							
Transfers in		2,852,300		576,181		239,076	
Transfers (out)		(1,084,518)		-		(20,402)	
<b>Total Other Financing Sources (Uses)</b>		1,832,871		576,181		218,674	
Net Change in Fund Balances		(490,676)		(822,905)		212,663	
Fund Balances (Deficits), Beginning of Year		3,719,549		1,859,499		1,689,787	
Fund Balances, End of Year	\$	3,228,873	\$	1,036,594	\$	1,902,450	

	Impact Fees Fund		Discretionary Sales Tax Fund		Fire essment Fee Fund	Other Governmental Funds		Go	Total overnmental Funds
\$	_	\$	1,379,467	\$	_	\$	319,450	\$	10,364,413
·	_	·	-	•	1,952,675	·	1,082,117	·	3,832,250
	-		-		349,099		-		4,154,535
	-		-		-		221,579		1,084,176
	-		-		-		4,757		51,677
	818,715		-		-		-		818,715
	35,279		32,178		440,228		110,872		1,171,735
	-		_						2,936,392
	853,994		1,411,645		2,742,002		1,738,775		24,413,893
	-		-		-		156,425		7,170,089
	-		-		510,281		736,283		9,907,681
	-		-		-		-		1,487,764
	3,187		-		-		240,794		2,673,629
	345,974		933,179		227,559		147,388		3,227,823
	-		217,161		1,231,557		284,500		1,892,218
	-		50,843		351,792		85,969		559,809
					272,903		46,140		319,043
	(349,161)		(1,201,183)		(2,594,092)		(1,697,499)		(27,238,056)
	504,833		210,462		147,910		41,276		(2,824,163)
	-		-		-		-		65,089
	-		-		21,740,000		3,040,000		24,780,000
	-		-		672,673		39,877		712,550
					(256,253)		(45,206)		(301,459)
	-		-		-		289,663		3,957,220
	-		-				-		(1,104,920)
					22,156,420		3,324,334		28,108,480
	504,833		210,462		22,304,330		3,365,610		25,284,317
	955,840		2,358,777		448,370		1,911,809		12,943,631
\$	1,460,673	\$	2,569,239	\$	22,752,700	\$	5,277,419	\$	38,227,948

# CITY OF MOUNT DORA, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Net Change in Fund Balance - Total Governmental Funds	\$ 25,284,317
Amounts Reported for Governmental Activities in the Statement of	
Activities are Different Because:	
Governmental funds report capital outlays as expenditures. However,	
in the statement of activities, the cost of those assets is depreciated	
over their estimated useful lives and reported as depreciation expense.	
This reconciling item is the amount by which capital purchases of	
\$3,121,566 differed from depreciation expense of \$2,886,225.	235,341
The issuance of bonds and similar long-term debt provides current	
financial resources to governmental funds and thus contribute to the	
change in fund balance. In the statement of net position, however,	
issuing debt increases long-term liabilities and does not affect the	
statement of activities. Similarly, repayment of principal is an	
expenditure in the governmental funds, but reduces the liability	
in the statement of net position. Also, governmental funds report	
the effect of issuance costs, premium, and similar items when debt	
is first issued, whereas these amounts are deferred and amortized in	
the statement of activities. The amounts of the items that make up	
these differences in treatment of long-term debt and related items are:	(25 101 001)
Bond Proceeds Principal Repayments:	(25,191,091)
Bonds	1,343,500
Capital Lease	525,408
Amortization of Premium and Discount	33,635
The changes in net pension liability and pension related deferred	,
outflows and inflows of resources result in an adjustment to Pension	
expense in the statement of activities, but not in the governmental	
fund statements.	(790,342)
The changes in net OPEB obligation and OPEB related deferred	
outflows and inflows of resources result in an adjustment to OPEB	
expense in the statement of activities, but not in the governmental	
fund statements.	416,134
Certain accrued revenues reported in the Statement of Activities are not	
considered available current financial resources and, therefore, are	
not reported as revenue in the governmental funds.	75,789
Some expenses reported in the statement of activities, such as	
compensated absences and accrued interest, do not require the use	
of current financial resources and are not reported as expenditures	
in governmental funds:	
Compensated Absences	(316,776)
The internal service fund is used by management to charge the costs	
of activities that benefit the entire government. The net (expense)	
income of the internal service fund is reported with governmental activities.	390,368
Change in Net Position of Governmental Activities	\$ 2,006,283

### CITY OF MOUNT DORA, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2019

	Business-Type Activities - Enterprise Funds					
	Electric Utility	Water and Wastewater	Sanitation			
Assets	Fund	Fund	<u>Fund</u>			
Current Assets						
Pooled Cash and Investments	\$ 7,565,922	\$ 6,771,071	\$ -			
Restricted Cash and Investments:						
Bond Proceeds	4,250,094	4,250,094	-			
Customer Deposits	737,135	467,434	107,434			
Receivables:						
Customers (Net of Allowance						
for Uncollectible Accounts)	1,345,689	1,018,706	192,358			
Due from Other Governments	-	-	-			
Accrued Interest Receivable	22,782	3,186	22			
Inventories, at Cost	593,099	289,090	-			
Prepaid Items						
Total Current Assets	14,514,721	12,799,581	299,814			
Non-Current Assets						
Restricted Assets:						
Pooled Cash and Investments:						
Sinking	-	923,635	-			
Water Impact Fees	-	1,473,593	-			
Wastewater Impact Fees		2,721,226				
Total Restricted Assets		5,118,454				
Account Receivable, Non-Current	-	-	-			
Capital Assets:						
Property, Plant and Equipment	17,411,943	75,185,590	75,605			
(Accumulated Depreciation						
and Amortization)	(10,951,946)	(31,925,295)	(52,776)			
Construction in Progress	33,109	5,088,317				
Total Capital Assets -						
Cost Less Depreciation	6,493,106	48,348,612	22,829			
Total Non-Current Assets	6,493,106	53,467,066	22,829			
Total Assets	21,007,827	66,266,647	322,643			
Deferred Outflows						
Deferred Outflow on Interest						
Rate Swap	-	77,088	-			
Pension Related Deferred						
Outflow	54,431	62,207	-			
OPEB Related Deferred						
Outflow	51,822	78,732	2,530			
Total Deferred Outflows	106,253	218,027	2,530			

See accompanying notes.

	Business-	Type Act	ivities - Enterp	prise Funds		Activities -	
St	tormwater						Internal
	Utility	Ce	emetery				Service
	Fund		Fund		Totals		Funds
\$	1,111	\$	70,725	\$	14,408,829	\$	2,613,145
	607,156		-		9,107,344		
	-		-		1,312,003		-
	87,330		-		2,644,083		-
	1,298,199		-		1,298,199		-
	441		22		26,453		700
	-		-		882,189		-
	-		-		-		24,453
	1,994,237		70,747		29,679,100		2,638,298
	- - -		- - -		923,635 1,473,593 2,721,226		- - -
					5,118,454		-
	71,012		-		71,012		-
	12,901,715		105,659		105,680,512		2,626,382
	(5,385,955)		(34,919)		(48,350,891)		(1,479,520)
	750				5,122,176		-
	7,516,510		70,740		62,451,797		1,146,862
	7,587,522		70,740		67,641,263		1,146,862
	9,581,759		141,487		97,320,363		3,785,160
	-		-		77,088		-
	-		-		116,638		-
	9,578		3,380		146,042		
	9,578		3,380		339,768		
				_			

See accompanying notes.

Governmental

### CITY OF MOUNT DORA, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2019 (Concluded)

	Business-Type Activities - Enterprise Funds					unds
		Electric	1	Water and		
		Utility	V	Vastewater	S	anitation
		Fund		Fund		Fund
Liabilities and Net Position						
Current Liabilities						
Accounts Payable	\$	518,365	\$	527,996	\$	172,761
Accrued Expenses		50,531		198,196		2,447
Due to Other Governments		52,681		3,336		-
Advances from Other Funds		-		-		192,717
Capital Leases		-		-		-
Bonds and Loans Payable		75,250		988,395		-
OPEB Obligation		56,699		84,237		2,496
Compensated Absences		44,176		146,636		3,528
Customer Deposits		737,135		467,434		107,434
Over Recovery of Power Costs		511,635		_		
Total Current Liabilities		2,046,472		2,416,230		481,383
Long-Term Liabilities						
Capital Lease Obligation		-		_		-
Bond Payable		4,169,585		18,732,222		-
Fair Market Value of Interest						
Rate Swap		-		77,088		-
Compensated Absences		26,190		86,935		2,092
OPEB Obligation		1,174,447		1,791,515		58,361
Net Pension Liability		412,842		471,820		-
Total Long-Term Liabilities		5,783,064		21,159,580		60,453
Total Liabilities		7,829,536		23,575,810		541,836
Deferred Inflows of Resources						
Pension Deferred Inflow		41,623		47,572		_
OPEB Deferred Inflow		355,695		532,170		16,191
Total Deferred Inflows of Resources		397,318		579,742		16,191
Total Deferred limows of Resources		337,310		373,742		10,131
Net Position						
Net Investment in Capital Assets		6,493,106		32,795,742		22,829
Restricted for Capital						
Improvements		-		4,194,819		-
Restricted for Debt Service		-		923,635		-
Unrestricted		6,394,120		4,414,926		(255,683)
Total Net Position	\$	12,887,226	\$	42,329,122	\$	(232,854)

	Business-	Type Acti	vities - Enterp	rise Fu	nds		ctivities -
St	ormwater Utility Fund		emetery Fund		Totals		Internal Service Funds
	runa		runa		TOTALS		rulius
\$	2,953	\$	1,218	\$	1,223,293	\$	854,526
Ş	2,933 9,991	Ş	2,991	Ş	264,156	Ş	634,320
	-		2,331		56,017		_
	705,787		_		898,504		_
	-		_		-		57,436
	10,750		_		1,074,395		-
	10,704		3,138		157,274		
	6,700		3,695		204,735		-
	-		-		1,312,003		-
	-		_		511,635		_
	746,885		11,042		5,702,012		911,962
							·
	-		-		-		407,961
	595,655		-		23,497,462		-
	-		-		77,088		-
	3,972		2,191		121,380		-
	216,225		78,709		3,319,257		-
					884,662		-
	815,852		80,900		27,899,849		407,961
	1,562,737		91,942		33,601,861		1,319,923
	1,302,737		91,942		33,001,801		1,319,923
	-		-		89,195		-
	66,715		20,780		991,551		-
	66,715		20,780		1,080,746		-
			· .				
	7,516,510		70,740		46,898,927		681,465
	_		_		4,194,819		_
			_		923,635		_
	445,375		(38,595)		10,960,143		1,783,772
\$	7,961,885	\$	32,145	\$	62,977,524	\$	2,465,237
	. , ,	т	,		,-: , , , , , , , , , , , , , , , , ,	7	=, ::=,==,

Governmental

## CITY OF MOUNT DORA, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Business-1	Type Activities - Enterp	erprise Funds		
	Electric Utility	Water and Wastewater	Sanitation		
	Fund	Fund	Fund		
Operating Revenues					
Charges for Services	\$ 9,940,283	\$ 11,024,880	\$ 2,008,061		
Operating Expenses					
Purchased Power	5,634,698	-	-		
Plant Operations	-	2,497,435	-		
Distribution and Collection	1,590,836	1,673,830	1,817,956		
Administration and General	1,146,968	2,630,200	353,083		
Rental Expense	-	-	-		
Depreciation and Amortization	578,179	2,079,502	10,078		
Total Operating Expenses	(8,950,681)	(8,880,967)	(2,181,117)		
Operating Income (Loss)	989,602	2,143,913	(173,056)		
Non-Operating Revenues					
(Expenses)					
Intergovernmental Revenues	-	590,819	-		
Investment Earnings	291,155	249,556	-		
Interest Expense and Amortization					
of Debt Related Items	(67,703)	(507,492)	-		
Debt Issuance Costs	(64,595)	(133,263)	-		
Other Income	298,231	15,366	18,123		
Total Non-Operating Revenues					
(Expenses)	457,088	214,986	18,123		
Income (Loss) Before Capital					
Contributions and Transfers	1,446,690	2,358,899	(154,933)		
Capital Contributions and					
Transfers					
Capital Contributions	171,406	1,987,988	-		
Transfers (out)	(1,268,600)	(1,454,950)			
Net Capital Contributions and					
Transfers	(1,097,194)	533,038			
Change in Net Position	349,496	2,891,937	(154,933)		
Net Position, Beginning of the Year (as Restated)	12,537,730	39,437,185	(77,921)		
Net Position, End of Year	\$ 12,887,226	\$ 42,329,122	\$ (232,854)		

Stormwa	ter	Business-Type Activities - Enterprise Funds							
Utility Fund		Cemetery Fund			Totals	Internal Service Funds			
\$ 1,06	2,898	\$	172,500	\$	24,208,622	\$	3,648,421		
	-		-		5,634,698		-		
	-		-		2,497,435		-		
C4	-		-		5,082,622		-		
61	6,484		124,189		4,870,924		2,930,026 126,662		
47.	- 3,906		11,786		3,153,451		255,122		
	0,390)		(135,975)		(21,239,130)		(3,311,810)		
			<u>, , , , , , , , , , , , , , , , , , , </u>						
(2	7,492)		36,525		2,969,492		336,611		
1,99	5,786		-		2,586,605		-		
1	2,010		1,027		553,748		31,687		
(	9,672)		-		(584,867)		(30,519)		
(	9,228)		-		(207,086)				
			-		331,720		52,589		
1,98	8,896		1,027		2,680,120		53,757		
					_				
1,96	1,404		37,552		5,649,612		390,368		
	-		_		2,159,394		_		
(12	8,750)				(2,852,300)				
(12	8,750)		<u> </u>		(692,906)				
1,83	2,654		37,552		4,956,706		390,368		
6,12	9,231_		(5,407)		58,020,818		2,074,869		
\$ 7,96	1,885	\$	32,145	\$	62,977,524	\$	2,465,237		

## CITY OF MOUNT DORA, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Business-Type Activities - Enterprise Funds					
		Electric		Water and		
		Utility	V	Vastewater	S	anitation
		Fund		Fund		Fund
Cash Flows from Operating Activities						
Cash Received from Customers, Including						
Cash Deposits	\$	10,132,546	\$	10,948,243	\$	2,036,348
Cash Paid to Suppliers		(6,260,812)		(2,143,329)		(1,849,033)
Cash Paid to Employees for Services		(1,512,067)		(2,290,039)		(73,559)
Cash Paid for Interfund Services		(579,534)		(1,925,217)		(110,519)
Cash Received for Interfund Temporary Loan		-		-		-
Net Cash Provided by (Used in) Operating Activities		1,780,133		4,589,658		3,237
Cash Flows from Non-Capital Financing Activities						
Transfers (out)		(1,268,600)		(1,454,950)		-
Other Non-Operating Receipts		298,234		-		18,123
Net Cash Provided by (Used in) Non-Capital		· · · · · · · · · · · · · · · · · · ·				<u> </u>
Financing Activities		(970,366)		(1,454,950)		18,123
Cash Flows from Capital and Related Financing						
Activities						
Capital Contributions/Grants		-		642,181		-
Connection/Impact Fees		171,406		1,110,573		-
Property, Plant and Equipment Acquisitions		(412,899)		(4,253,445)		-
Proceeds from Bonds		4,248,538		5,831,785		-
Principal Payments on Debt		-		(959,348)		-
Debt Issuance Costs		(64,595)		(133,263)		-
Interest Paid		(71,406)		(528,071)		-
Net Cash Provided by (Used in) Capital and Related		, , , ,		, , ,		
Financing Activities		3,871,044		1,710,412		
Cash Flows from Investing Activities						
Net Investment Activity		292,467		254,044		-
Total Cash Flows from Investing Activities		292,467		254,044		
Net Increase (Decrease) in Cash and Cash						
Equivalents		4,973,278		5,099,164		21,360
Cash and Cash Equivalents, Beginning of Year		7,579,873		11,507,889		86,074
Cash and Cash Equivalents, End of Year	\$	12,553,151	\$	16,607,053	\$	107,434

	Business	-Type Act	ivities - Enterpri	se Fund	s		overnmental Activities -	
S	tormwater						Internal	
	Utility		emetery				Service	
	Fund		Fund		Totals	Funds		
\$	1,029,560	\$	172,500	\$	24,319,197	\$	3,648,421	
	(447,123)		(44,038)		(10,744,335)		(2,759,762)	
	(293,213)		(81,253)		(4,250,131)		-	
	-		-		(2,615,270)		-	
	496,865		-		496,865		-	
	786,089		47,209		7,206,326		888,659	
	(128,750)		-		(2,852,300)		-	
	-		-		316,357		52,589	
					010,007		02,000	
	(128,750)				(2,535,943)		52,589	
	776,275		-		1,418,456		-	
	-		-		1,281,979		-	
	(1,425,920)		(14,382)		(6,106,646)		(231,655)	
	606,934		-		10,687,257			
	-		-		(959,348)		(108,110)	
	(9,228)		-		(207,086)		-	
	(9,143)		<u>-</u>		(608,620)		(30,519)	
	(61,082)		(14,382)		5,505,992		(370,284)	
	12,010		1,053		559,574		32,640	
	12,010		1,053	-	559,574		32,640	
	12,010		1,000		233,371		32,070	
	608,267		33,880		10,735,949		603,604	
			36,845		19,210,681		2,009,541	
\$	608,267	\$	70,725	\$	29,946,630	\$	2,613,145	

### CITY OF MOUNT DORA, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

### FOR THE YEAR ENDED SEPTEMBER 30, 2019

(Concluded)

	Business-Type Activities - Enterprise Funds					nds
		Electric	,	Water and		
		Utility	V	Vastewater	S	anitation
		Fund		Fund		Fund
Shown in the Financial Statements as						
Pooled Cash and Investments	\$	7,565,922	\$	6,771,071	\$	-
Restricted Cash and Investments:						
Bond Proceeds		4,250,094		4,250,094		-
Customer Deposits		737,135		467,434		107,434
Non-Current Restricted Cash :						
Restricted Cash		-		5,118,454		-
Total	\$	12,553,151	\$	16,607,053	\$	107,434
Reconciliation of Operating Income to Net Cash						
Provided by (Used in) Operating Activities						
Operating Income (Loss)	\$	989,602	\$	2,143,913	\$	(173,056)
Adjustments to Reconcile Operating Income						
(Loss) to Net Cash Provided by (Used in)						
Operating Activities:						
Depreciation and Amortization		578,179		2,079,502		10,078
Power Costs Recovered in Advance (Returned)		179,005		-		-
Changes in Assets Decrease (Increase) and						
Liabilities Increase (Decrease):						
Accounts Receivable - Net		39,218		(136,147)		17,472
Inventories		21,113		12,019		-
Prepaid Items		-		-		-
Accounts Payable		(96,678)		246,909		(4,549)
Due to/from Other Governments		(46,016)		-		-
Due to/from Other Funds		-		-		144,504
Compensated Absences		(54,948)		27,615		-
Net OPEB Obligation		(285,661)		(424,404)		(12,578)
Net Pension Liability		192,266		219,733		-
Deferred Outflows		(24,596)		(26,478)		210
Deferred Inflows		268,593		387,486		10,341
Customer Deposits		20,056		59,510		10,815
Total Adjustments		790,531		2,445,745		176,293
Net Cash Provided by (Used in) Operating Activities	\$	1,780,133	\$	4,589,658	\$	3,237
Non-Cash Items						
Amortization of Bond Premium	\$	(4,249)	\$	(4,249)	\$	-
Amortization of Bond Discount		545		545		-

	Business-Type Activities - Enterprise Funds		s	Activities -			
St	ormwater						Internal
	Utility	Ce	emetery				Service
	Fund		Fund		Totals		Funds
\$	1,111	\$	70,725	\$	14,408,829	\$	2,613,145
	607,156		_		9,107,344		_
	-		-		1,312,003		-
	-		_		5,118,454		_
\$	608,267	\$	70,725	\$	29,946,630	\$	2,613,145
\$	(27,492)	\$	36,525	\$	2,969,492	\$	336,611
	473,906		11,786		3,153,451		255,122
	-		-		179,005		-
	(33,338)		-		(112,795)		-
	-		-		33,132		-
	-		-		-		53,847
	(108,107)		183		37,758		243,079
	400.005		-		(46,016)		-
	496,865		1 262		641,369		-
	(7,054) (53,932)		1,262 (15,811)		(33,125) (792,386)		-
	(33,932)		(13,811)		411,999		_
	901		264		(49,699)		_
	44,340		13,000		723,760		_
	-		-		90,381		-
	813,581		10,684		4,236,834		552,048
\$	786,089	\$	47,209	\$	7,206,326	\$	888,659
ć	(607)	ć		ć	/0.405	ć	
\$	(607) 78	\$	-	\$	(9,105) 1,168	\$	-

See accompanying notes.

Governmental

## CITY OF MOUNT DORA, FLORIDA STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS SEPTEMBER 30, 2019

### **Assets**

Cash and Cash Equivalents	\$ 10,556
Investments:	
Money Market Funds	639,607
Domestic Fixed Income Mutual Funds	10,205,286
Domestic Equities Mutual Funds	18,297,874
International Equities Mutual Funds	4,579,567
Real Estate Investment Trust	4,627,791
Total Cash and Investments	38,360,681
Accrued Interest Receivable	 3,683
Total Assets	 38,364,364
Liabilities - Payables	 12,044
Net Position	
Restricted for Pensions	\$ 38,352,320

## CITY OF MOUNT DORA, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION TRUST FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

### **Additions**

Contributions: Employee Employer State of Florida Total Contributions	\$	353,590 1,088,409 201,077 1,643,076
Investment Income: Investment Earnings (Less Investment Management Fees) Net Investment Income (Loss)	_	1,728,919 (101,616) 1,627,303
Total Additions		3,270,379
Deductions Pension Benefit Payments and Refunds General and Administrative (Total Deductions)		2,031,555 93,330 (2,124,885)
Net Increase		1,145,494
Net Position, Beginning of Year		37,206,826
Net Position, End of Year	\$	38,352,320



### Note 1 - Description of Funds and Summary of Significant Accounting Policies

The financial statements of the City of Mount Dora, Florida (the City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. Significant City accounting policies are described below:

### **Reporting Entity**

The City of Mount Dora, Florida is the City's official name. The City was originally incorporated as a town on March 25, 1910, and later incorporated as a city on April 23, 1953, pursuant to Chapter 29302, L.O.F. On September 17, 1991, the City adopted its current Charter by Ordinance Number 91-585.

The City operates under a council-manager form of government and provides the following services, as authorized by its charter: public safety, public works, public utilities, culture, recreation and community development.

In evaluating the City as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the City may or may not be financially accountable and, as such, be included within the City's financial statements. The City (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board, and: (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

#### ■ Blended Component Units

The City established the Community Redevelopment Agency and the Northeast Community Redevelopment Agency as component units of the City. The City Council is the governing body for both agencies.

These agencies are authorized by Florida Statutes and formed by City Ordinance. The Community Redevelopment Agency was created by Ordinance Number 447 passed on June 16, 1987 and the Northeast Community Redevelopment Agency was created by Ordinance Number 546 passed on April 3, 1990. The statutory life of these community redevelopment agencies is thirty years unless extended by ordinance and notification to contributing parties. The City passed Ordinance 2012-05 on May 1, 2012 to extend the CRA for an additional thirty years. The governing bodies are appointed by the City (or its officials) who retains the corporate powers of these agencies. These organizations are reported as blended component units as part of the primary government, since the City is able to impose its will on the organization or there is a potential for specific financial benefits or burdens on the City. Separate financial statements are not issued for either agency.

### ■ Related Organization - Not Included in Entity

The Board of the Mount Dora Health Facilities Authority is appointed by the City Council, but the City's accountability does not extend beyond making these appointments. There was no activity or expenditures this fiscal year. Neither funding nor bonded debt approval is provided by the City Council. This organization is excluded from the reporting entity.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The statement of activities demonstrates the degree to which the direct expenses, or a given function or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses are allocated automatically and certain indirect costs are included in program expenses reported for individual functions and activities. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Fiduciary funds are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

### **Government-Wide Financial Statements**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are not eliminated in the process of consolidation. Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions. Internally-dedicated resources are reported as general revenues rather than as program revenues.

#### **Fund Financial Statements**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers receivables collected within sixty days after the year-end to be available and recognizes them as revenues of the current year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, other postemployment benefit expenditures, pension related expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City operates the following major governmental funds:

#### Governmental Funds

Governmental funds are used to account for all or most of a government's general activities. The City operates the following major governmental funds:

- The **General Fund** is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The **Community Redevelopment Agency Fund** accounts for receipts and disbursements of additional tax monies for the City's Downtown Redevelopment Tax District.
- The **Northeast Redevelopment Agency Fund** accounts for receipts and disbursements of tax proceeds and other revenues to redevelop the northeast section of the City.
- The **Impact Fees Fund** accounts for the receipts and disbursements of impact fees restricted for capital improvements for law enforcement, fire control, recreation, and libraries activities.
- The **Discretionary Sales Tax Fund** accounts for receipts and disbursements of the City's portion of the one percent Local Government Infrastructure Surtax. In November of 2015 this revenue source was renewed and began a new 15 year period beginning January 1, 2018 with a sunset date of December 31, 2032.
- The **Fire Assessment Fee Fund** accounts for receipts and disbursements of the fire assessment fees which are restricted fire protection.

### Proprietary Funds

The Proprietary funds are used to account for a government's ongoing activities, which are similar to those found in the private sector, where the determination of changes in net position is necessary or useful to sound financial administration.

The City reports the following major proprietary funds:

- The **Electric Utility Fund** accounts for the fiscal activity of providing electric services to residential and commercial customers.
- The Water and Wastewater Fund accounts for the fiscal activity of providing water and wastewater services to residential and commercial customers within and outside City limits.
- The **Sanitation Fund** accounts for the operations and maintenance of the City's refuse collection and recycling system.

- The **Stormwater Utility Fund** accounts for the operations and maintenance of the City's stormwater management system.
- The **Cemetery Fund** accounts for the operation and maintenance of the City owned cemetery.
- Additionally, the City reports the following non-major fund types:
  - **Special Revenue Funds** account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes.
    - ▶ **Building Inspection Fund**—To account for the legally restricted revenues and expenditures related to Building Inspection Program.
    - ► Law Enforcement Trust Fund—To account for the judicially confiscated forfeitures restricted for law enforcement expenditures.
    - ▶ **Special Event Fund**—To account for revenues and expenditures related to special events conducted by other organizations, City sponsored events, and revenues from ticket sales.
  - **Debt Service Funds** account for the proceeds of general long-term debt and payment of principal and interest payments
    - ▶ **Debt Service Fund**—To account for the accumulation of the resources that are restricted, committed or assigned for the payment of general long-term debt principal and interest, excluding lease payments.
  - Capital Projects Funds account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds and trust funds.
    - ▶ Other Capital Projects Fund—To account for the intermittent resources that are restricted, committed or assigned for the constructing multi-year, public buildings and renovations.
  - Internal Service Funds account for the provision of goods and/or services to other City Departments on a cost reimbursement basis. The City has the following internal service funds.
    - ▶ Internal Service Fund Vehicle Replacement Fund—To account for the accumulation of funds for future vehicle replacements, related depreciation and charges for vehicle purchased under the replacement program, including vehicles purchased via lease purchase.
    - ▶ Insurance Fund—To account for the cost of operating a self-funded healthcare coverage program. Such costs are billed to other departments on a break-even basis based upon the estimated individual premiums. These costs include network and claims administration, third-party stop loss insurance premiums, life insurance premiums, as well as the cost of pharmaceutical, hospital, doctor and other medical claims, as well as the cost of operating the City's Employee Health Clinic.

The Pension Trust Fund—To accounts for the activities of the City's General Employees' and
Firefighters' and Police Officers' Retirement Funds, which accumulate resources for pension
benefit payments for qualified retiring employees. They are excluded from the government-wide
financial statements because they are fiduciary in nature and do not represent resources available
to the government for operations.

### **Summary of Significant Accounting Policies**

### **Proprietary Funds**

Proprietary funds distinguish operating revenues and expenses from non-operating items. The operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and of the internal service funds are customer charges for sales and services. Operating expenses for enterprise funds and the internal service funds include the cost of services, administrative expenses, and depreciation. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. These non-operating revenues include investment earnings, grants, impact fees, insurance reimbursements, rental income plus the sale of scrap and equipment.

When both restricted and unrestricted resources are available for use, it is the City's policy to generally use restricted resources first, and then unrestricted resources, as they are needed for their intended purposes; however, this decision is frequently made on a case-by-case basis based upon facts and circumstances. Revenues of the enterprise funds are recognized on the basis of services rendered. Enterprise funds billing cycles that overlap September 30 are prorated based upon the meter-reading dates.

### **Budgets and Budgetary Accounting**

The City's procedures in preparing and adopting the annual budget, which is adopted on a basis consistent with generally accepted accounting principles, are as follows:

- The City Manager is responsible for preparing a proposed operating budget for the upcoming year prior to September 30 that includes estimated revenues, proposed expenditures, and other financing sources and uses.
- Public hearings are held to obtain taxpayer comments and suggestions. The budget is enacted through passage of a resolution.
- Budgetary controls are set at the fund level allowing budget amendments to be made by City Manager when changes are under \$25,000. The City Manager is authorized to transfer budgeted amounts within any fund or department, but may not revise total fund expenditures without the approval of the City Council. The budgetary data presented is in agreement with the originally adopted budget, as amended by the City Council.
- Formal budgetary integration is employed as a management control device during the year for all funds. Budgets are adopted on a basis consistent with generally accepted accounting principles. For funds with a legally adopted budget (i.e. the governmental fund types), the level at which expenditures may not legally exceed the amount budgeted is the fund level. Appropriations lapse at the end of the year and are re-appropriated in the ensuing year's budget. Budgets are legally adopted for the governmental fund types and are adopted on a "pro forma" basis for the proprietary funds (enterprise funds and internal service funds).

#### **Pooled Cash and Investments**

Pooled cash and investments include cash on hand, demand deposits with banks, deposits in cash management pools that have the general characteristics of demand deposit accounts, as well as investments. The City's pooled investment account is considered to be cash equivalent since each fund can effectively deposit or withdraw funds at any time without prior notice or penalty.

Each fund utilizing the pooled cash and investments account participates on a dollar-equivalent basis. Interest is distributed quarterly based on average cash balances. The nature of the pooled accounts permits temporary negative cash balances upon overdrawing of cash available in individual funds, which is presented as interfund receivables and payables. The investments of the pension trust funds, bond proceeds, and the electric fund rate stabilization account are held separately from those of other City funds. Investments, including pension funds, are stated at fair value - quoted market price or the best available estimate.

#### Receivables (Net)

Receivables include amounts due from utility customers, third-party collectors of taxes and miscellaneous sources. Receivables and revenues are reported net of an allowance for uncollectible accounts. Allowances are reported when accounts are proven to be uncollectible. Allowances for uncollectible accounts netted with accounts receivable were \$692 for the General Fund; \$80,237 for the Electric Utility Fund; \$92,037 for the Water & Wastewater Fund; \$15,222 for the Sanitation Fund; and \$6,010 for the Stormwater Utility Fund as of September 30, 2019.

### **Interfund Receivables and Payables, and Transfers**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e., the current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Transfers are recognized in the accounting period in which the interfund receivable and payable arise. Transfers are made from the enterprise funds to finance operations of the general fund. Transfers are also made from the General Fund to the Community Redevelopment Funds to meet the City's tax increment funding requirements.

### **Capital Grants and Contributions**

Accounts receivable from other governments include amounts due from grantors. Program and capital grants for general capital assets are recorded as receivables and revenues at the time reimbursable costs are incurred. Revenues received in advance of costs being incurred are deferred. Capital grants and other contributions for capital asset additions to the proprietary funds are recorded as non-operating revenues. Contributed assets are recorded in the proprietary funds and in general assets at fair value at the time received.

#### Inventory

Inventories held by the proprietary funds are carried at cost, determined using the weighted-average cost method. Inventory shown in the general fund consists of janitorial and office supplies held for consumption. General fund inventories are valued at cost, as determined using the weighted-average cost method. Inventory is accounted for by use of the consumption method.

#### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond September 30 are recorded as prepaid items.

### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Property, plant and equipment with initial, individual costs that equal or exceed \$1,000 and estimated useful lives of over one year are recorded as capital assets. Roads, bridges, and sidewalks are capitalized when their initial or improvement costs equal or exceed \$25,000 and possess estimated useful lives of more than one year. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. Infrastructure assets acquired prior to October 1, 2003, have been recorded.

Major outlays for capital assets and improvements are capitalized as projects are constructed. During 2019, the City did not capitalize any interest incurred during the construction of capital assets.

Capital asset purchases are recorded as capital outlay expenditures in the fund level governmental funds in the year of acquisition.

Property, plant and equipment are depreciated using the straight-line method over the following estimated useful life:

Plant, Buildings and Improvements	25-50 Years
Utility Line Extensions	30-50 Years
Machinery, Equipment and Vehicles	3-25 Years
Meters, Poles and Transformers	10-33 Years
Studies	5 Years

Proprietary fund expenses for repairs and maintenance are expensed when incurred. Additions, major renewals and replacements, which increase the useful lives of the assets, are capitalized.

### **Compensated Absences**

In governmental fund financial statements, the amount of compensated absences associated with employee vacations that are recorded as expenditures represent the amounts paid during the year, plus the amount accrued at year-end that would normally be liquidated with available spendable resources. Only the amount of the compensated absence liability that has matured (i.e., unused reimbursable leave still outstanding following an employee's resignation or retirement) that would normally be liquidated with current expendable available resources in the next fiscal year is recorded in the fund financial statements of governmental funds. In the government-wide financial statements, all governmental fund compensated absences are recorded and split between the current and non-current portions.

In proprietary funds, the amount of compensated absences associated with employee vacations that are recorded as expenses represent the amounts paid during the year and accrued at year-end. The entire liability for compensated absences of these funds is reflected in the respective financial statements split between the current and non-current portions.

The City's sick leave paid-out policy upon termination varies depending upon whether or not a specific employee is included in a recognized bargaining unit; however, for some employees there is no maximum amount that an employee can accrue. For Police Union employees, there is a 720 hour cap on the amount of sick leave that may be paid out. For Fire Union employees hired after 1/1/96, the sick leave accrual payout is capped at 467 hours, for those employed prior to that date the maximum is 720 hours. General employees who had more than 720 hours prior to 10/1/90 are paid a maximum of 960 hours and all others are paid a maximum of 720 hours. All payouts for sick leave depend upon which bargaining unit (if any) the employee is in and the circumstances of the employee's departure. Sick leave payout of accrued hours is at a rate of 25%, if an employee leaves, or 50%, if they retire. The City accrues 25% of sick leave hours at the employee's current pay rate for financial reporting purposes, except those employees who are vested and have reached retirement age, which the sick leave accruals are computed at 50%.

Each fund is required to liquidate the related liability that becomes current during that fiscal year and was recorded within that fund.

#### **Deferred Inflows and Outflows of Resources**

Deferred outflows of resources represent the consumption of net position that is applicable to a future reporting period and will not be recognized as an outflow of resources until that future time. Deferred inflows of resources represent the acquisition of net position that is applicable to a future reporting period and will not be recognized as an inflow of resources until that future time. Deferred outflows have a positive effect on net position, similar to assets, while deferred inflows have a negative effect on net position, similar to liabilities. The City reports deferred outflows of resources related to a derivative associated with the 2006 Utility Bonds, as well as pension and OPEB-related deferred inflows and outflows of resources.

### Fund Balance (Deficits)/Net Position Disclosure

In accordance with GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions, the City classifies governmental fund balances as follows:

- Non-Spendable Fund Balance—Includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal/contractual requirements. Examples are Prepaid Expenses and Inventory.
- Spendable Fund Balance—Includes Restricted, Committed, Assigned and Unassigned designations.
  - Restricted—Includes fund balance amounts that are limited for specific purposes which are
    externally imposed by providers, such as creditors or amounts constrained due to constitutional
    provisions or enabling legislation. Examples would be:
    - ▶ Community Redevelopment Agency and the Northeast Redevelopment Agency Funds—As noted under Blended Component Units, these two agencies were established to enhance redevelopment activities in two different sections of the City. The interlocal agreement with the County as well as the State Statutes contains certain restrictions on the expenditures of funds.
    - ▶ Capital Projects Impact Fees Fund—The City Council has adopted ordinances that require new developments to pay a fee for their impact on recreation, library, police, and fire services. These fees are accounted for separately and may be used only for additions and extensions to the respective system or debt service on previous qualified projects. The impact fees and interest earned on these funds are recognized as restricted.

- ▶ **Discretionary Sales Tax Fund**—The City Council has entered into an interlocal agreement with the County and other municipalities to share revenue from a countywide optional one cent sales tax. The proceeds are distributed to various governments based upon an agreed formula. The funds are restricted for infrastructure capital uses as outlined in the agreement.
- ▶ Building Inspections Fund—Florida Statutes require that building and fire permit revenue are only to be used for activities related to those operations. In order to comply with those requirements, the City records all revenues and expenditures in this fund that qualify under the Statutes.
- ▶ Law Enforcement Trust Fund—This fund was established to receive forfeiture funds, which are restricted by Federal and State Statutes as to their usage.
- ▶ **Debt Service Funds**—These funds were established in accordance with bond covenants for the repayment of outstanding bonds and recording of interest and principal payments.
- Committed—includes fund balance amounts that are obligated to a specific purpose which are
  internally imposed by the government through formal action by ordinances, which is the highest
  level of City Council. These commitments can only be overturned by a like action. Examples are
  Encumbrances of Construction and Service Contracts, and specific allocation of funds for
  particular future activities.
- Assigned—includes spendable fund balance amounts that are intended to be used for specific purposes that are considered neither restricted nor committed. It is the City's policy that undesignated excess Fund Balances may be assigned by the City Council, City Manager or Finance Director for specific purposes through the budget process or agenda items as authorized by City Council, which designation may be reversed at any public meeting.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources (committed, assigned, and unassigned) as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use in the General Fund, it is the City's policy to use unassigned resources first, then assigned, and then committed as needed. When unrestricted resources (committed, assigned, and unassigned) are available for use in any other governmental fund, it is the City's policy to use committed resources first, then assigned, and then unassigned as needed.

The City established a Fund Balance Policy with Resolution No. 2017-138. The policy established the following minimum and maximum reserve balance targets of the City's General Fund and Enterprise Funds. These targets are based on current fiscal year operating expenditures and transfers out less non-recurring capital budgeted for the funds:

	Minimum	Maximum
Fund	Percent	Percent
General	17%	30%
Cemetery	5%	10%
Electric	17%	30%
Water and Wastewater	17%	30%
Sanitation	5%	10%
Stormwater	17%	30%

If, at the end of any fiscal year, the actual amount of Unassigned Fund Balance falls below the targeted levels set forth above, a plan is required to be established to achieve the target by adding a designated amount to cover the deficiency over a period not to exceed 5 fiscal years.

- **Net Position**—is utilized in the government-wide and business-type Fund Financial Statements presentations. Net position is categorized as net investment in capital assets, plus restricted and unrestricted net position.
  - Net Investment in Capital Assets—is intended to reflect the portion of net position, which are
    associated with non-liquid, capital assets less outstanding capital asset related debt. The net
    related debt is the debt less outstanding liquid assets and any associated unamortized costs
    associated with that debt.
  - Restricted Net Position—is liquid assets, which have third-party (statutory, bond covenant or
    granting agency) limitations on their use. The City typically uses restricted assets first, as
    appropriate opportunities arise, but reserves the right to selectively defer the use until a future
    project.
  - **Unrestricted Net Position**—typically represents unrestricted liquid assets. The City Council has the authority to revisit or alter this designation.

#### **Property Taxes**

Under Florida law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The laws of the State regulating tax assessments are also designed to assure a consistent property valuation method statewide. Florida Statutes permit municipalities to levy property taxes at a rate of up to 10 mills (a mill is \$1.00 of taxes per \$1,000.00 of taxable value). The millage rate assessed by the City for the fiscal year ended September 30, 2019, was 6.3000 mills.

All property is assessed according to its fair market value on January 1 of each year. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of Florida Statutes.

The current-year taxes for the fiscal year beginning October 1 are billed in the month of November and are due no later than March 31. On April 1, all unpaid amounts become delinquent and are subject to interest and penalties. Discounts are allowed for early payment, as follows:

November	4%
December	3%
January	2%
February	1%
March	0%

On or prior to June 1 of the following tax year, certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest at 18% per year or at any lower rate bid by the buyer. The certificate holder may make application for a tax deed on any unredeemed tax certificates at any time for a five-year period beginning two years after the original issue of a tax certificate. Delinquent taxes on personal property bear interest up to 18% per year until the tax is satisfied either by seizure and sale of the property or by the seven-year statute of limitations.

There were no material delinquent and uncollected property taxes at year-end. The City's tax calendar is as follows:

Valuation Date: January 1 Levy Date: November 1

Due Date: March 31 (Succeeding Year)
Lien Date: April 1 (Succeeding Year)

### **Legal Compliance - Budgets**

### **Budgets and Budgetary Accounting**

The annual operating budget serves as legal authorization for expenditures and the proposed means of financing them. The 2018-19 annual operating budgets were prepared for all funds, except Pension Trust Funds.

Budget submissions are completed during the month of April and are due to the City Manager by May 31. A proposed budget is presented to the City Council in July. The City Council conducts a series of budget work sessions during the month of July. During these work sessions, the proposed expenditure budgets are reconciled to the revenue estimates provided by the Director of Finance. The revenue estimates include the amount of ad valorem taxes to be derived from the tax roll certified by the Property Appraiser on or before July 1. Within thirty-five days from that date, the City Council must advise the Property Appraiser of the proposed maximum and rolled back millage rates.

Within eighty days, but not earlier than sixty-five days after the Property Appraiser certifies the tax roll, the City Council is required by state law to conduct a public hearing to adopt tentative millage rate(s) and budget. No sooner than two days and no later than twenty days following the first public hearing, a second public hearing be held to formally adopt the final millage rate(s) and budget.

### **On-Behalf Payments for Fringe Benefits**

The City receives on-behalf payments from the State of Florida to be used for Police Officers' and Firefighters' Retirement Plan Contributions. For the fiscal year ended September 30, 2019, the On-Behalf payments to the City totaled \$111,393 for the Police Officers' Retirement Plan and \$89,684 for the Firefighters' Retirement Plan. Such payments are recorded as intergovernmental revenue and public safety expenditures.

### Note 2 - Cash and Investments

#### **Pooled Cash and Investments**

The City maintains a cash and investment pool that carries all of the City's general cash and investments. Cash and investments for Pension Trust Funds, unspent bond proceeds, and the electric fund "rate stabilization account" are held separately from the City's general investments. Each fund's portion of the pool is displayed in the accompanying financial statements as "Pooled Cash and Investments." All cash and investments of the pool are considered cash equivalents for the statement of cash flows.

### **Cash Deposits**

As of September 30, 2019, the City's pooled cash deposits were entirely covered by federal depository insurance or by the banking network provided by Chapter 280 of the Florida Statutes. Florida Statutes provide for collateral pooling by banks and savings and loans, and limit local government deposits to "authorized depositories." Therefore, all pooled cash deposits held by banks can be classified as fully insured.

#### **Restricted Cash**

Customer deposits, sinking fund, unspent bond proceeds, and unspent impact fees are shown as restricted cash due to the legal limitations imposed on them.

#### **Investments**

The City's investment policy allows the City to invest surplus money in instruments as provided by Florida Statute 218.415. Among them are:

- The State Board of Administration of Florida Local Government Surplus Trust Fund.
- Florida regulated or federal banking institutions (provided such deposits are secured by collateral, as required).
- Direct or guaranteed obligations of the United States Government.
- Obligations of the Federal Farm Credit Banks; the Federal Home Loan Mortgage Corporation (including participation certificates), or the Federal Home Loan Bank or its district banks or obligation guaranteed by the Government National Mortgage Association.
- Open or closed-end management-type investment company or investment trust registered under the Investment Company Act of 1940.

The City ordinance authorizes investments for the Pension Trust Funds as follows:

- Annuity and life insurance contracts.
- Time and savings accounts of a National Bank and a State of Florida bank insured by FDIC.
- Obligations of the United States; State and local government bonds (as restricted).
- Corporate stocks and bonds (as restricted).
- Pooled funds including, but not limited to, mutual funds, commingled funds, exchange-traded funds, limited partnerships, and private equity.

#### **Fair Value**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

### City Investments

Type Investment	Fair Value	Active Markets for Identical Assets (Level 1)		Significant Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
City Investments by Fair Value Level					
U.S. Government Agencies	\$ 5,053,336	\$ -	- \$	5,053,336	\$ -
U.S. Treasury Notes	5,021,482		-	5,021,482	-
Florida Municipal Investment Trust Fund	 4,914,847		<u> </u>	4,914,847	
Total City Investments by Fair Value Level	 14,989,665	\$ .	- \$	14,989,665	\$ -
City Investments Measured at Amortized Cost					
Florida SAFE Stable NAV	34,389,811				
Florida PRIME	94,829				
Certificate of Deposits	750,000				
Money Market Accounts	 8,460,378				
<b>Total Investments Measured at Amortized Cost</b>	 43,695,018				
Total City Investments	\$ 58,684,683				

The City's investments in government, agencies and corporate fixed income are high-quality bonds that are valued using a matrix pricing model (Level 2). Investments in money market accounts, and non-negotiable certificates of deposit are exempt from the GASB Statement No. 72 fair value hierarchy disclosures per paragraph 69 of GASB 72, and are valued at the City's cost and any accrued interest on these investments. The City's investment in Florida PRIME and Florida SAFE are external investment pools that have adopted operating procedures consistent with the requirements of GASB Statement No. 79 to measure its investments at amortized cost. Therefore, the City's investment in Florida PRIME and Florida SAFE are recorded at amortized cost.

### Pension Investments

				for lentical Assets	Significant Observable Inputs	Significant Unobservable Inputs
Type Investment	-	Fair Value	_	(Level 1)	 (Level 2)	(Level 3)
Pension Investments by Fair Value Level						
Domestic Fixed Income Mutual Funds	\$	10,205,286	\$	10,205,286	\$ -	\$ -
Domestic Stock Mutual Funds		18,297,874		18,297,874	-	=
International Stock Mutual Funds	_	4,579,567	_	4,579,567	 	
Total Pension Investments by Fair Value Level	_	33,082,727	\$	33,082,727	\$ 	\$
Pension Investments Measured at Net Asset Value (NAV)						
Real Estate Investment Trusts		4,627,791				
Total Investments Measured at NAV	_	4,627,791				
Pension Investments Measured at Amortized Cost						
Money Market Accounts		\$639,607				
Total Investments Measured at						
Amortized Cost		\$639,607				
Total Pension Investments	\$	38,350,125				

Investments in domestic and international stocks and mutual funds, which are deemed actively traded, are valued using quoted market prices at current exchange rates (Level 1). Real estate investment trusts are valued based on the net asset value (NAV) and are exempt from the GASB 72 fair value hierarchy. Investments in money market accounts are exempt from the GASB 72 fair value hierarchy disclosures per paragraph 69 of GASB 72, and are valued at amortized cost.

The following is a summary of pooled investments held by the City as of September 30, 2019:

			 Maturities							
		Fair	1 Year		1-5		5-10		10+	
Туре		/alue	 or Less		Years		Years		Years	
U.S. Government Agencies	\$	5,053,336	\$ 1,248,171	\$	3,805,165	\$		-	\$	-
U.S. Treasury Notes		5,021,482	1,000,312		4,021,170			-		-
Florida Municipal Investment										
Trust Fund		4,914,847	1,639,938		3,274,909			-		-
Local Government Surplus										
Trust Fund		94,829								
FL SAFE Investment Trust Fund	3	4,389,811								
Money Market Funds		8,460,378								
Certificates of Deposits		750,000								
Total Investments	5	8,684,683								
Demand Deposits	1	.1,708,335								
Petty Cash		29,750								
<b>Total Cash and Investments</b>	\$ 7	<u>0,422,768</u>								

The following is a summary of pension investments held by the City as of September 30, 2019:

			_	Maturities						
		Fair		1 Year		1-5		5-10	10+	
Туре		Value		or Less		Years		Years	Years	
Money Market Accounts	\$	639,607	\$	639,607	\$	- :	\$	- 9	\$	-
Domestic fixed income										
Mutual funds		10,205,286		-		9,249,834		955,452		-
Domestic stock mutual funds		18,297,874								
International Stock mutual fund	S	4,579,567								
Real Estate Investment Trust		4,627,791								
Total Investments		38,350,125								
Cash		10,556								
<b>Total Cash and Investments</b>	\$	38,360,681								

Interest Rate Risk—To mitigate interest rate risk, the City's Investment Policy requires that the investment portfolio structure maturities to meet the City's cash needs for ongoing operations and that operating funds be invested primarily in short-term securities. Of the total Cash and Investments outstanding at year-end, 84% have maturities of one year or less. The City's policy requires that individual securities have maturities no greater than five years and two months. The Local Government Surplus Funds Trust Fund (Florida Prime) had a weighted average maturity of 86 days as of September 30, 2019. The Florida Municipal Investment Trust 0-2 Year High Quality Bond Fund has 0.86 year weighted average maturity and the 1-3 Year High Quality Bond Fund has 1.69 year weighted average maturity. The Pension Investment Policies do not restrict maturities.

Credit Quality Risk—To mitigate credit risk, the City invests primarily in U.S. Federal Agency obligations and State of Florida Qualified Public Depositories., Florida Municipal Investment Trust 0-2 Year High Quality Bond Fund (\$1,639,938) and the 1-3 Year High Quality Bond Fund (\$3,274,909), which are AAAf/S1 and AAf/S2 rated funds. The Local Government Surplus Funds Trust Fund (Florida Prime) is an AAAm money market fund. All Federal Agency Bonds held at year-end had AAA rating. All of these investments meet the criteria under the City's Pooled Investment Policy. Under that policy, the credit risk is mitigated by (1) limiting investments to the safest types of securities; (2) pre-qualifying the financial institutions, broker/dealers, intermediaries and advisors with which any entity will do business; and (3) diversifying the investment portfolio so that the potential losses on individual securities will be minimized. The Pension Investment Policies restricts bond investments to investment grade quality. The pension funds do not have any direct investments in fixed income securities.

Custodial Risk—To mitigate custodial risk, broker/dealers must meet established capital requirements, as set forth by the Securities Exchange Commission, be registered in the State of Florida, provide proof of registration, complete a broker/dealer questionnaire, certify an understanding of the City's Pooled Investment Policy, and provide a copy of their most recent audit report. The FL SAFE and Florida Municipal Investment Trust separately issued financial statements can be found at flsafe.org and floridaleagueofcities.com. All pension assets are held by a third party.

Concentration of Credit Risk—The City's Investment Policy requires that investments be diversified by security type, maturity and institution. The allocation limits and security types do not apply to the investment of debt proceeds which have been invested in the FL SAFE investment fund. A maximum of 100% of available funds may be invested in United States Government Securities and the State Board of Administration's Local Government Surplus Funds Trust Fund. A maximum of 50% of available funds may be invested in non-negotiable interest bearing time certificates of deposit and money market funds. A maximum of 40% of available funds may be invested in intergovernmental investment pools. The Pension Investment Policies do not restrict individual investment concentrations. The Pension Fund investment policies restrict that not more than 5% of the plan's assets, at the time or purchase, shall be invested in the equities of one company, and restricts the value of bonds issued by any single corporation shall not exceed 3% of the total fund. At September 30, 2019, the three pension plans did not have any direct investments in equities or fixed income investments.

### Investments in Entities that Calculate Net Asset Value Per Share

The fair values of investments in the pension trust funds are based on the investments' net asset value (NAV) per share (or its equivalent) of the City's ownership interest in the partners' capital. The real estate funds invest in a diversified real estate equity portfolio consisting primarily of high quality, well-leased real estate properties in multi-family, industrial, office, retail, and hotel sectors. Distributions from each fund will be received as the underlying investments of the funds are liquidated, which is expected to occur between 5 and 10 years. The individual investments that will be sold have not yet been determined. Because it is not probable that any specific individual investment will be sold, the fair value of each individual investment has been determined using the NAV per share (or its equivalent) of the pension trust fund's ownership interest in partners' capital.

Note 3 - Capital Assets

Capital asset activity for the year ended September 30, 2019, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities	Balance	mereases	Decreases	Dalance
Capital Assets Not Being Depreciated:				
Land and Improvements	\$ 6,559,185	\$ 1,153,732	\$ -	\$ 7,712,917
Construction in Progress	285,300	405,524	-	690,824
Total Capital Assets, Not Being Depreciated	6,844,485	1,559,256	-	8,403,741
Capital Assets, Being Depreciated:		•		
Buildings and Improvements	20,883,536	73,886	-	20,957,422
Infrastructure	36,691,572	941,565	-	37,633,137
Equipment, Furniture, Fixtures, and Vehicles	10,948,062	692,811	(160,028)	11,480,845
Media Collection	680,050	85,703	-	765,753
Total Capital Assets, Being Depreciated	69,203,220	1,793,965	(160,028)	70,837,157
Less Accumulated Depreciation:		•		
Buildings and Improvements	(11,158,581)	(840,639)	-	(11,999,220)
Infrastructure	(14,914,113)	(1,236,360)	-	(16,150,473)
Equipment	(6,141,888)	(971,949)	160,028	(6,953,809)
Media Collection	(515,374)	(92,398)		(607,772)
Total Accumulated Depreciation	(32,729,956)	(3,141,346)	160,028	(35,711,274)
Total Capital Assets Being Depreciated, Net	36,473,264	(1,347,381)	-	35,125,883
Governmental Activities Capital Assets, Net	\$ 43,317,749	\$ 211,875	\$ -	\$ 43,529,624

Depreciation expense was charged to the following functions/programs:

**Depreciation Expense – Governmental Activities** 

General Government and Administration	\$ 358,289
Public Safety	789,487
Transportation	765,285
Culture and Recreation	973,163
Capital Assets Held by the Internal Service	

Funds are Charged to the Various Functions:

Based Upon Their Usage of the Assets

Total Depreciation Expense – Governmental Activities

\$ 3,141,346

Capital asset activity for the year ended September 30, 2019, was as follows:

	Beginning Balance	Increases	Decreases			Ending Balance
Business-Type Activities						
Capital Assets, Not Being Depreciated:						
Land	\$ 6,507,203	\$ 950,069	\$	-	\$	7,457,272
Construction in Progress	3,084,732	3,455,357		(1,417,913)		5,122,176
Total Capital Assets, Not Being Depreciated	9,591,935	4,405,426		(1,417,913)		12,579,448
Capital Assets, Being Depreciated:	 					
Buildings	19,158,075	188,637		-		19,346,712
Infrastructure	72,231,480	2,704,663		(61,819)		74,874,324
Equipment	 3,782,074	225,831		(5,700)		4,002,205
Total Capital Assets, Being Depreciated	95,171,629	3,119,131		(67,519)		98,223,241
Less Accumulated Depreciation:						
Buildings	(5,652,978)	(487,076)		-		(6,140,054)
Infrastructure	(36,933,902)	(2,459,721)		61,819		(39,331,804)
Equipment	 (2,678,080)	 (206,654)		5,700		(2,879,034)
Total Accumulated Depreciation	(45,264,960)	(3,153,451)		67,519		(48,350,892)
Total Capital Assets Being Depreciated, Net	49,906,669	(34,320)		-		49,872,349
Business-Type Activities Capital Assets, Net	\$ 59,498,604	\$ 4,371,106	\$	(1,417,913)	\$	62,451,797

Depreciation Expense was charged to the following functions/programs:

Depreciation Expense – Business-Type
--------------------------------------

Electric Utility	\$ 578,179
Water and Wastewater Utility	2,079,502
Sanitation	10,078
Stormwater Utility	473,906
Cemetery	 11,786
Total Depreciation Expense – Business-Type	\$ 3,153,451

### Note 4 - Long-Term Liabilities

Long-term liability activity for the year ended September 30, 2019, was as follows:

	Beginning Balance	Additions	ı	Reductions	Ending Balance		· ·		Due within One Year	
Governmental Activities										
Revenue Bonds and Notes:										
Improvement Revenue,										
Bonds, 2011	\$ 1,792,300	\$ -	\$	(284,500)	\$	1,507,800	\$	290,000		
CRA Revenue Bond, 2013	1,757,000	-		(159,000)		1,598,000		163,000		
Capital Improvement										
Revenue Note, 2018	865,000	-		-		865,000	*	-		
Fire Protection Assessment										
Revenue Bonds, Series 2018	-	21,740,000		(900,000)		20,840,000		380,000		
Premium	-	672,673		(33,301)		639,372		-		
Discount	-	(256,253)		2,312		(253,941)		-		
Capital Improvement Revenue										
Bonds, Series 2018	-	3,040,000		-		3,040,000		53,750		
Premium	-	39,877		(3,035)		36,842		-		
Discount	-	(45,206)		389		(44,817)		-		
Total Revenue Bonds and Notes	4,414,300	25,191,091		(1,377,135)		28,228,256		886,750		
Capital Leases:	 	·						•		
Body Camera Lease	111,868	-		(36,187)		75,681		37,278		
Fire Trucks Lease	331,547	-		(331,547)		-		-		
Police Vehicles Lease	972,115	-		(157,674)		814,441		189,604		
Enterprise Vehicles Lease	573,507	-		(108,109)		465,398		57,436		
Total Capital Leases	1,989,037	-		(633,517)		1,355,520		284,318		
Other Liabilities:				,				,		
Compensated Absences	1,134,566	1,805,199		(1,488,422)		1,451,343		895,054		
Net Pension Liability	2,043,616	1,383,614		-		3,427,230		-		
OPEB Obligation	13,858,289	-		(2,582,416)		11,275,873		512,564		
Total Other Liabilities	17,036,471	3,188,813		(4,070,838)		16,154,446		1,407,618		
Governmental Activity										
Long-Term Liabilities	\$ 23,439,808	\$ 28,379,904	\$	(6,081,490)	\$	45,738,222	\$	2,578,686		

<sup>\*</sup>The first principal repayment for the Capital Improvement Revnue Note, 2018 is not due until September 30, 2021.

	Beginning Balance								Ending itions Reductions Balance		· ·		•		Due within One Year	
Business-Type Activities																
Revenue Bonds:																
2006 Serial Bonds	\$	4,375,000	\$	-	\$	(660,000)	\$	3,715,000	\$	690,000						
Issuance Discount		(55,362)		-		15,785		(39,577)		-						
Fair Value of Interest Swap		82,492				(5,404)		77,088		-						
2014 Serial Bonds		7,095,000		-		(135,000)		6,960,000		-						
Capital Improvement Revenue																
Bonds, Series 2018		-		9,120,000		-		9,120,000		161,250						
Premium on 2018 Bonds		-		119,630		(9,104)		110,526		-						
Discount on 2018 Bonds		-		(135,619)		1,168		(134,451)		-						
DW351450 SRF Loan		1,938,504		42,583		(92,618)		1,888,469		92,413						
WW351440 SRF Loan		1,482,957		143,528		(71,731)		1,554,754		73,227						
DW351490 SRF Loan		-		1,397,136		-		1,397,136		57,505						
Total Revenue Bonds		14,918,591		10,687,258		(956,904)		24,648,945		1,074,395						
Other Liabilities:										,						
Compensated Absences		359,240		441,951		(475,076)		326,115		204,735						
Net Pension Liability		472,663		411,999		-		884,662		-						
OPEB Obligation		4,268,915		-		(792,384)		3,476,531		157,274						
Total Other Liabilities		5,100,818		853,950		(1,267,460)		4,687,308		362,009						
Total Business-Type Activities	\$	20,019,409	\$	11,541,208	\$	(2,224,364)	\$	29,336,253	\$	1,436,404						

#### Other Liabilities

Compensated absences and net pension liabilities are generally liquidated with resources from the fund that created the liability. Net Other Post Employment Obligations have been paid by the general and proprietary funds on a pay-as-you go basis, with allocations to the proper fund/department.

### **Capital Improvement Refunding Revenue Bonds, Series 2011**

In 2011, the City issued Capital Improvement Refunding Revenue Bonds, Series 2011, (Series 2011 Bonds) in the amount of \$3,635,400, with a fixed interest rate of 1.95%. The proceeds were used to defease the 2001 Bonds and to pay issuance costs. Management expects that the net present value will provide a savings of over \$650,000 over the life of the new bonds.

The Series 2011 Bonds are payable from a secured lien and pledge of the Florida Communications Services Tax Imposed pursuant to Section 203.01(1)(a)2, Florida Statutes and the public services tax pursuant to Section 166.2331, Florida Statutes. Annual principal and interest on the bonds are expected to require approximately 15.35% of such tax revenue and are payable through 2024. Principal and interest for the current year was \$319,450. Pledged revenues available for debt service totaled \$2,081,078 for the year. At year-end, pledged future revenues totaled \$1,597,141, which was equal to the amount of the remaining principal and interest on the bonds. There was no Federal arbitrage liability on these bonds at year-end.

### **CRA Redevelopment Revenue Note, Series 2013**

In May 2013, the City issued CRA Redevelopment Revenue Note, Series 2013, (Series 2013 Note) in the amount of \$2,500,000, with a fixed interest rate of 2.17%. The proceeds were used to fund the Downtown Streetscape Project and to pay issuance costs.

The Series 2013 Note is payable from a secured lien and pledge of the Community Redevelopment Agency revenues with a secondary pledge of public services tax pursuant to Section 166.2331, Florida Statutes. Annual principal and interest on the bonds are expected to require approximately 17.36% of such tax revenue and are payable through 2028. Pledged revenues available for debt service totaled \$1,130,627 for the year. At year-end, pledged future revenues totaled \$1,767,772, which was equal to the amount of the remaining principal and interest on the bonds. There was no Federal arbitrage liability on these bonds at year-end.

### **Capital Improvement Revenue Note, Series 2018**

In August 2018, the City authorized Series 2018, Capital Improvement Revenue Note in the amount not to exceed \$4,000,000. The proceeds are to be used for financing the acquisition and improvement of surface lot parking projects. The note is a draw-down note. Proceeds of the 2018 Note may be drawn by the City on a monthly basis in minimum amounts of \$100,000 during the initial eighteen months of the 2018 Note. The City made an initial draw of \$865,000 on the date of issuance of the 2018 Note. The first principal payment is due on September 30, 2021, with an estimated final maturity date of September 30, 2028. The interest rate is fixed at 3.58% for the term of the loan.

### **Capital Improvement Revenue Bonds, Series 2018**

In November 2018, the City issued the Capital Improvement Revenue Bonds, Series 2018 in the amount of \$12,160,000. The issuance consists of \$3,935,000 of serial bonds with maturities beginning November 1, 2019 through November 1, 2032 at a fixed interest rate of 4% and \$8,225,000 of term bonds with maturity dates of November 1, 2035, November 1, 2038, November 1, 2043, and November 1, 2048 at a fixed rate of 4.0%. The Series 2018 bonds are payable from Non-Ad Valorem revenues budgeted and

appropriated by the City for the purposes of payment of the debt service on the Series 2018 Bonds. The proceeds of the bonds are to be used to construct a public works building and for other municipal capital improvements as approved by the City Council. The Series 2018 Bonds maturing on or before November 1, 2028 are not subject to redemption prior to maturity. The Series 2018 Bonds maturing after November 1, 2028 are subject to redemption prior to their stated dates of maturity at the option of the City in whole or part, from such maturities selected by the City on November 1, 2028 or any date thereafter, at a redemption price equal to 100% of the principal amount and accrued interest to the date fixed for redemption and without premium. The Series 2018 (Term) Bonds maturing on November 1, 2035, 2038, 2043, and 2048 have mandatory redemptions beginning in 2033 and ending in 2043.

### Fire Protection Assessment Revenue Bonds, Series 2018

In November 2018, the City issued the Fire Protection Assessment Revenue Bonds, Series 2018 in the amount of \$21,740,000. The issuance consists of \$7,885,000 of serial bonds with maturities beginning May 1, 2019 through May 1, 2033 at fixed interest rates of 2.50% to 5.00% and \$13,855,000 of term bonds with maturity dates of May 1, 2035, May 1, 2038, May 1, 2043, and May 1, 2048 at a fixed rates of 3.75% to 4.00%. The Series 2018 bonds are payable from and secured by a pledge of Fire Protection Special Assessment revenues. The proceeds of the bonds are to be used to construct three new fire station facilities and related capital improvements. The Series 2018 Bonds maturing on or before May 1, 2028 are not subject to redemption prior to maturity. The Series 2018 Bonds maturing after May 1, 2028 are subject to redemption prior to their stated dates of maturity at the option of the City in whole or part, from such maturities selected by the City on May 1, 2028 or any date thereafter, at a redemption price equal to 100% of the principal amount and accrued interest to the date fixed for redemption and without premium. The Series 2018 (Term) Bonds maturing on May 1, 2035, 2038, 2043, and 2048 have mandatory redemptions beginning in 2033 and ending in 2043.

Annual principal and interest on the bonds are expected to require approximately 63.67% of such revenue and are payable through 2048. Principal and interest for the current year was \$1,243,238. At year-end, pledged future revenues totaled \$36,117,038 which was equal to the amount of the remaining principal and interest on the bonds. There was no Federal arbitrage liability due on these bonds at year-end.

### **Utility Bonds**

The series 2006 Bonds were issued January 2006 in the amount of \$9,495,000 at a fixed rate of 3.74% to refund \$9,070,000 of outstanding Series 1998 Bonds, which matured in 2008. The net carrying amount is amount due at maturity, adjusted for issuance costs related to the old debt, as well as the deferred outflow associated with the derivative instrument that is an effective hedge on the new debt. Management expects that the net present value will provide a savings of over \$610,000 over the life of the new bonds.

The Series 2006 Bonds are payable from and secured by a pledge of and prior lien on the revenues derived from operations of the water and wastewater system. Annual principal and interest on the bonds are expected to require approximately 27.36% of such revenue and are payable through 2023. Principal and interest for the current year was \$811,283. At year-end, pledged future revenues totaled \$4,072,638 which was equal to the amount of the remaining principal and interest on the bonds. There was no Federal arbitrage liability due on these bonds at year-end.

The series 2014 Revenue Bonds were issued July 2014 in the amount of \$7,560,000 at a fixed rate of 2.95% for various water and wastewater projects. The Series 2014 Bonds are payable from and secured by a pledge of and lien on the revenues derived from operations of the water and wastewater system that is in parity with 2006 Bonds. Annual principal and interest on the bonds are expected to require approximately 3.15% of such revenue and are payable through 2029. Principal and interest for the current year was \$347,309. At year-end, pledged future revenues totaled \$8,669,754, which was equal to the amount of the remaining principal and interest on the bonds. There was no Federal arbitrage liability due on these bonds at year-end.

### State Revolving Fund Loans – Florida Department of Environmental Protection

#### Clean Water – WW351440

During 2017, the City authorized a State Revolving Fund Loan (WW351440) to finance construction costs to construct wastewater collection, transmission and reuse transmission facilities as part of the approved U.S. 441/State Route 46 Intersection Utilities Line Location. The final principal amount of the loan is \$1,981,087. Principal and Interest payments are due semiannually beginning on October 15, 2018 and semiannually thereafter on April 15 and October 15 of each year until April 15, 2038. Interest is payable at a rate of 0.80%. Net Water, Sewer, and Reclaimed Water revenues are pledged as collateral for the loan. These pledged revenues are subordinate to the Water and Sewer Refunding Bond, Series 2006 and the Water and Sewer Revenue Note, Series 2014. Annual principal and interest on the loan is expected to require approximately 0.97% of such revenue and are payable through April 15, 2038. At year-end, pledged future revenue totaled \$2,039,396 which was equal to the current amount of principal and interest remaining on the loan.

### Drinking Water - DW351450

During 2017, the City authorized a State Revolving Fund Loan (DW351450) to finance construction costs to construct water line improvements as part of the approved State Route 46 Utilities Extension. During the year, the City received the last draw on the loan. The final principal amount of the loan is \$1,591,757. Principal and Interest payments are due semiannually beginning on October 15, 2018 and semiannually thereafter on April 15 and October 15 of each year until April 15, 2037. Interest is payable at a rate of 1.21%. Net Water, Sewer, and Reclaimed Water revenues are pledged as collateral for the loan. These pledged revenues are subordinate to the Water and Sewer Refunding Bond, Series 2006 and the Water and Sewer Revenue Note, Series 2014. Annual principal and interest on the loan is expected to require approximately 0.93% of such revenue and are payable through April 15, 2038. At year-end, pledged future revenue totaled \$1,745,545 which was equal to the amount of principal and interest remaining on the loan.

### **Drinking Water - DW351490**

During 2019, the City received a State Revolving Fund Loan (WW351490) with a maximum loan amount of \$2,371,690 to finance construction costs related to the Mount Dora Apopka Reclaimed Water Interconnect. The City received \$1,397,136 of proceeds during fiscal year 2019 which is the current principal of the loan. Principal and Interest payments are due semiannually beginning on June 15, 2020 and semiannually thereafter on June 15 and December 15 of each year until December 15, 2039. Interest is payable at a rate of 1.06%. Net Water, Sewer, and Reclaimed Water revenues are pledged as collateral for the loan. These pledged revenues are subordinate to the Water and Sewer Refunding Bond, Series 2006 and the Water and Sewer Revenue Note, Series 2014. Annual principal and interest on the bonds are expected to require approximately 0.19% of such revenue and are payable through 2040. At year-end, pledged future revenue totaled \$1,557,577 which was equal to the amount of principal and interest remaining on the loan.

#### **Derivative Instruments**

Simultaneous to the issuance of the Series 2006 Bonds, the City entered into a pay-fixed receive variable interest rate swap, a derivative instrument, in order to fix the rate on the bonds at 3.74%. The bonds carry a variable interest rate that changes monthly based as described below. Because the swap variable rate and all other relevant terms are the same as the bonds, the pay-fix interest rate swap rate does not vary. Accordingly, the derivative instrument is considered effective for financial reporting purposes. The interest rate swap is recorded at fair value as a liability of the Water and Wastewater Fund with a corresponding Deferred Outflow.

The fair value balance and notional amount of the derivative instrument outstanding as of September 30, 2019, classified by type, and the change in fair value of the derivative instrument for the year then ended as reported in the 2019 financial statement is as follows (rounded):

	Chang Fair V		Fair Va September		
	Classification	Amount	Classification	Amount	Notional
<b>Business-Type Activities</b>					
Cash Flow Hedge:					
Pay-Fixed Interest	Deferred				
Rate Swap	Outflow	\$ 5,000	Debt	\$ (77,000	) <u>\$ 4,375,000</u>

The fair value of the interest rate swap was estimated using the estimated price or spread level at which an agent for the City might find liquidity for a round lot transaction within the relevant market. Valuations are based in part upon historical cash and asset information furnished to our agent by third parties.

The City's objective and terms of the hedging derivative instrument as of September 30, 2019, was as follows:

Type: Pay-fixed Interest Rate Swap – Counterparty Credit Rating: A/A2

Objective:To Provide a Fix Rate on the Series 2006 BondsOriginal Notional Amount:\$9,495,000 - Current Notional Amount:\$4,375,000Date of Agreement:September 21, 2005 - Effective Date: January 17, 2006Maturity Date:October 1, 2023 - Adjustment Period: First of Each MonthTerms:Pay 3.74% Fixed Rate with the Variable Rate at 63.7% of London

Interbank Offered Rate (LIBOR) plus 0.55% and the Variable Rate

of the Interest Rate is the Same as the Bonds

#### **Risks**

Credit Risk—The agreement is subject to termination if there is a credit event due to merger or bankruptcy of either party. In such event close-out netting provision permits the non-defaulting party to terminate the agreement and pay or receive a single amount.

The fair value of the hedging derivative was negative \$77,088 as of September 30, 2019. This is the maximum liability that the City would have if there was an early termination of the bond agreement.

Interest Rate Risk—The City is exposed to interest rate risk on the hedging instrument. A pay-fix interest rate swap, the amount that may be payable due to early termination, will increase or decrease in direct relationship to the change in the LIBOR rate.

Basis Risk—The City is exposed to basis risk with this pay-fix interest rate swap only if there is an early termination. The amount of risk is dependent on the prevailing current market rate at that time.

Termination Risk—The City may terminate the pay-fix interest rate swap at any time and be subject to pay or receive payment based upon Net Settlement Amount equal to the market value of the derivative.

Rollover Risk—The City has no rollover risk as the derivative instrument has an identical maturity date to that of the outstanding bonds.

The following is a schedule of bonds and notes outstanding at September 30, 2019:

	Purpose of		Amount	Amount	Interest
Description of the Bonds	the Issue	_	Issued	Outstanding	Rate
<b>Governmental Activities</b>					
Revenue Bonds and Notes:					
Improvement Revenue					
Refunding Bonds,					
Series 2011	Refunding	\$	3,635,400	\$ 1,507,800	1.95%
CRA Revenue Note,					
Series 2013	Improvements		2,500,000	1,598,000	2.17%
Capital Improvement					
Revenue Note 2018	Improvements		865,000	865,000	4.00%
Fire Protection Assessment					
Revenue Bonds, Series 2018	Improvements		21,740,000	20,840,000	0.00%
Capital Improvement Revenue					
Bonds, Series 2018	Improvements		3,040,000	3,040,000	4.00%
Total Bonds			31,780,400	27,850,800	
Capital Leases:					
Bankcorp Bank	Body Cameras and Equipment		186,555	75,684	N/A
Bancorp	Police Vehicles		972,115	814,441	N/A
Enterprise	City Fleet	_	639,354	465,398	N/A
<b>Total Governmental Activities</b>		\$	33,578,424	\$ 29,206,323	
<b>Business-Type Activities</b>					
Revenue Bonds:					
Utility Revenue Bonds,					
Series 2006	Refunding	\$	9,495,000	\$ 3,715,000	3.74%
Utility Revenue Bonds,					
Series 2014	Improvements		7,560,000	6,960,000	2.95%
Capital Improvement Revenue	9				
Bonds, Series 2018	Improvements		9,120,000	9,120,000	4.00%
WW351440 SRF Loan	Improvements		1,981,087	1,888,470	1.21%
DW351450 SRF Loan	Improvements		1,591,322	1,554,754	1.21%
DW351490 SRF Loan	Improvements	_	1,397,136	1,397,136	1.06%
Total Business-Type Activities		\$	31,144,545	\$ 24,635,360	

Debt service to maturity on the City's bonded indebtedness, and note payable area as follows:

Year Ending	Governmental-Type Activities			
September 30,	<u>Principal</u>			Interest
2020	\$	886,750	\$	1,081,154
2021		1,004,533		1,058,341
2022		1,032,826		1,027,632
2023		1,062,803		995,965
2024		1,098,763		963,277
2025-2029		4,053,876		4,325,565
2030-2034		3,588,750		3,505,538
2035-2039		4,428,750		2,671,575
2040-2044		5,385,000		1,712,150
2045-2048		5,308,749		542,475
Total	\$	27,850,800	\$	17,883,672
Year Ending	Business-Type Activities			<u>ctivities</u>
September 30,		Principal		Interest
2020	\$	1,043,736	\$	634,345
2021		1,251,950		704,284
2022		1,290,003		663,724
2023		1,331,828		621,753
2024		1,375,678		578,245
2025-2029		7,512,250		2,270,257
2030-2034		3,721,767		1,425,067
2035-2039		2,768,164		1,054,693
2040-2044		1,973,734		673,255
2045-2048	\$	2,366,250	\$	244,425

### **Conduit Debt**

Periodically, the City will issue conduit debt to fulfill a public need or purpose. These obligations are not reported as liabilities in the financial statements as the City is not obligated in any manner for repayment of the debt. In April 2017, the City authorized the issuance of \$6,250,000 of conduit bonds under the authority of the Florida Statues, Part II Chapter 159 for Christian Home and Bible School, Inc., who is solely responsible for the debt, issuance costs and all debt payments. The 2017 bonds issued have a final maturity on May 3, 2027. There was \$5,969,174 outstanding as of September 30, 2019.

### **Capitalized Lease Obligations**

The City entered into three lease agreements as a lessee for financing body cameras and related equipment, police vehicles, and city fleet. The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments as of the inception date of the lease.

The assets acquired through the police body cameras and equipment capital lease are as follows:

Asset		
Body Cameras and Equipment	\$	186,555
(Accumulated Depreciation)		(93,278)
Total	<u>\$</u>	93,277

The body camera and equipment future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2019, were as follows:

Year Ending	Governmental <u>Activities</u>		
September 30,			
2020	\$ 39,55	9	
2021	39,55	<u>9</u>	
Total Minimum Lease Payments	79,11	.8	
Amounts Representing Interest	(3,43	<u>(88</u>	
Present Value of Minimum			
Lease Payments	\$ 75,68	30	

The assets acquired through the Bancorp capital lease (police vehicles) are as follows:

Asset	
Vehicles	\$ 975,415
(Accumulated Depreciation)	 (290,425)
Total	\$ 684,990

The Bancorp capital lease (police vehicles) future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2019, were as follows:

Year Ending	Governmental		
September 30,	<u>Activities</u>		
2020	\$ 228,444		
2021	228,444		
2022	228,444		
2023	228,444		
Total Minimum Lease Payments	913,776		
(Amounts Representing Interest)	(99,335)		
Present Value of Minimum			
Lease Payments	\$ 814,441		

The assets acquired through the enterprise capital lease (city fleet) are as follows:

Asset	
Vehicles	\$ 675,682
(Accumulated Depreciation)	 (144,789)
Total	\$ 530,893

The enterprise lease future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2019, were as follows:

Year Ending	Governmental
September 30,	<u>Activities</u>
2020	\$ 72,873
2021	118,641
2022	120,880
2023	187,172
Total Minimum Lease Payments	499,566
(Amounts Representing Interest)	(34,168)
Present Value of Minimum Lease Payments	\$ 465,398

### **Defeased Debt**

There is no outstanding defeased debt.

### Note 5 - Interfund Balances and Transfers

Interfund balances at September 30, 2019, are as follows:

Receivable Funds	Payable Fund	 Amount
General Fund	Impact Fees Capital Projects Fund	\$ 1,190,000
General Fund	Sanitation Fund	171,357
General Fund	Stormwater Fund	 705,787
	Total	\$ 2,067,144

In 2010, the City Council passed Resolution 2010-16, which authorized long-term interfund loans from the General Fund to the Impact Fees Capital Projects Fund. The other interfund payables are temporary advances from the general to the respective funds due to timing differences. The other interfund payables/receivables are expected to be repaid in the next fiscal year.

Interfund transfers during 2018-19 were made as follows:

Fund	T	ransfers in	Tra	ansfers (out)
Major Funds				
General Fund	\$	2,852,300	\$	1,084,518
Community Redevelopment Agency Fund		576,181		-
Northeast Redevelopment Agency Fund		239,076		20,402
Electric Utility Fund		-		1,268,600
Water and Wastewater Utility Fund		-		1,454,950
Stormwater Utility Fund		-		128,750
Non-Major Funds				
Debt Service Fund		51,004		-
Special Event Fund		238,659		<u> </u>
Total	\$	3,957,220	\$	3,957,220

The Enterprise Funds transfer money to the General Fund based upon a calculation of the estimated amount of taxes and investment returns that would be expected to be received by the general government, if the utilities were privately owned. The General Fund transferred money to the Special Event Fund to subsidize operations. The General Fund transferred the applicable taxes collected on behalf of the two CRAs.

### Note 6 - All Requirements for Electric Service/Purchased Electric Power Cost Agreement

The City has entered into an agreement with Duke Energy, Inc. for the purchase and sale of all requirements for electric service. The agreement expires on December 31, 2020. In March 2020, the Council approved an all-requirements purchase agreement with the Orlando Utilities Commission for the purchase of power for the City's electric utility. The agreement is effective on January 1, 2021 and is set to run until January 1, 2028.

### Note 7 - Agreement for Exclusive Right to Collect Refuse

On August 18, 2013, the City Council approved a new agreement with Waste Management, Inc. The agreement grants exclusive rights to Waste Management, Inc. to collect refuse within the City, commenced on October 1, 2013, subject to termination upon default. The contract is for seven years and may be extended for an additional five-year term.

The City continues to bill and collect from sanitation customers. The City retains \$4.26 per month for each customer billed as revenue in the sanitation fund for operational costs. A 10% franchise fee is collected and recognized in the general fund. Waste Management, Inc. has furnished the City with a performance bond in the amount of \$250,000 insuring the faithful performance of the agreement. In addition, a liability policy naming the City as an additional insured in the amount of \$1,000,000 per occurrence and \$1,000,000 in the aggregate has been obtained.

### Note 8 - Other Postemployment Benefits

The City provides, through annual City Council appropriation, health and life insurance for 55 retired employees and 10 spouses. The Plan is a single employer plan and postemployment benefits are funded for by the general and enterprise funds on a "pay-as-you-go" basis. Stand alone financial reports are not issued. In addition, the City provides health insurance coverage to terminated employees in accordance with the COBRA law. These COBRA benefits are provided at a limited cost by the City, since the former employees reimburse the City for the full estimated premium allowed by law.

The City contributes either 50% or 100% of the active health insurance premium for certain groups of retirees with at least 10 years of service on September 30, 2003 and who were participating in the City's group insurance plan. For those employees hired prior to April 15, 2003 with less than 10 years of service on September 30, 2003, the City contributes 2.5% for each year of service toward the retiree premium in the City's group insurance up to 75% for normal retirees and 50% for early retirees. Pursuant to Section 112.01, Florida Statutes, the City is required to permit participation in the health insurance program by retirees and their eligible dependents, at a cost to the retirees that is no greater than the cost at which coverage is available for active employees. The City also contributes 100% of the active life insurance premium for normal retirees with at least 10 years of service on September 30, 2003 and participating in the City's group life insurance plan. Life insurance coverage is available up to \$5,000 and may be purchased by the retiree at the active premium rate. The City currently has no plans to fund the Unfunded Actuarial Accrued Liability.

### **Membership Information**

The following table provides a summary of the number of participants in the plan as of October 1, 2018 (the latest valuation date).

Active Participants	204
Retirees, Beneficiaries, and Disabled Members	53
Total Plan Members	257

**Total OPEB Liability** – The City's Total OPEB Liability was measured as of September 30, 2018. The City's total OPEB liability as of September 30, 2019 (reporting date) was \$14,752,404.

### **Changes in the Total OPEB Liability**

Total OPEB Liability,	
Beginning of Year, as Restated	\$ 18,127,204
Service Cost	256,327
Interest on Total OPEB Liability	657,078
Difference Between Expected and Actual Experience	(916,708)
Changes of Assumptions and Other Inputs	(2,701,658)
Benefit Payments	 (669,839)
Net Change in Total OPEB Liability	 (3,374,800)
Total OPEB Obligation, End of Year	\$ 14,752,404

### **Changes of Assumptions**

The changes of assumptions reflect a change in the discount rate from 3.64% for the reporting period ended September 30, 2018, to 4.18% for the reporting period ended September 30, 2019.

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following table presents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

				Current		
	1% Decrease		<b>Discount Rate</b>		1% Increase	
		3.18%		4.18%		5.18%
<b>Total OPEB Liability</b>	\$	17,048,687	\$	14,752,404	\$	12,907,886

### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	Current							
			Healthcare Cost					
	1	% Decrease	1	Trend Rate	1% Increase			
	3	.00%-7.00%	4.	.00%-8.00%	5	.00%-9.00%		
Total OPEB Liability	\$	12.922.126	\$	14.752.404	\$	17.008.538		

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** For the fiscal year ended September 30, 2019, the City recognized OPEB expense of \$76,158. At September 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Description	Deferred Outflows of Resources			Deferred Inflows of Resources		
Differences Between Expected	·	_				
and Actual Experience	\$	-	\$	763,923		
Changes of Assumptions		-		3,454,812		
Benefits Paid After Measurement Date		619,979		_		
Total	\$	619,979	\$	4,218,735		

Of the total amount reported as deferred outflows of resources related to OPEB, \$619,979 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended September 30, 2020. Other amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending	
September 30,	 Amount
2020	\$ (843,747)
2021	(843,747)
2022	(843,747)
2023	(843,747)
2024	 (843,747)
Total	\$ 4.218.735

### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of the valuation and the historical pattern of sharing benefit costs between the employer and plan members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Actuarial methods and assumptions include the following:

Actuarial Valuation Date: October 1, 2018

Measurement Date: October 1, 2018

Reporting Date: September 30, 2019

Actuarial Cost Method: Entry Age Normal Cost

Inflation Rate: 2.50%
Discount Rate: 4.18%
Projected Salary Increases: 5.50%-6.00%

Retirement Age: Retirement ages follow the pension plan retirement ages as

described in Note 11.

Mortality: All mortality rates were based on the RP-2000 mortality tables.

### **Changes of Assumptions**

The discount rate assumption changed from 3.64% for the reporting period of September 30, 2018, to 4.18% for the reporting period of September 30, 2019. Mortality rates were updated to align with those used in the July 1, 2018, actuarial valuation of the Florida Retirement System (FRS). Health care inflation rates have been updated to reflect recent healthcare trend rate surveys.

### **Discount Rate**

Given the City's decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 4.18%. The high-quality municipal bond rate was based on the week closest but not later than the measurement date of the Bond Buyer 20-Bond Index as published by the Federal Reserve. The 20-Bond Index consists of 20 general obligation bonds that mature in 20 years. The average rating of the 20 bonds is roughly equivalent to Moody's Investors Services' Aa2 rating and Standard & Poor's AA.

### **COMPONENTS OF OPEB EXPENSE**

(For the Year Ended September 30, 2019)

	Total OPEB Liability	Deferred Inflows	Deferred Outflows	OPEB Expense
Beginning Balance	\$ 18,127,204	\$ 1,444,116	\$ 676,339	\$ -
Employer Contributions Made After September 30, 2018	-	-	619,980	-
Total OPEB Liability Factors				
Service Cost	256,327	-	-	256,327
Interest	657,078	-	-	657,078
Changes in Benefit Terms	-	-	-	-
Differences between Expected and Actual Experience				
with Regard to Economic or Demographic Assumptions	(916,708)	916,708	-	-
Current Year Amortization of Experience Difference	-	(152,785)	-	(152,785)
Change in Assumptions About Future Economic or				
Demographic Factors or Other Inputs	(2,701,658)	2,701,658	-	-
Current Year Amortization of Change in Assumptions	-	(690,962)	-	(690,962)
Benefit Payments	(669,839)			
Net Change	(3,374,800)	2,774,619	619,980	69,658
Pay-As-You-Go Related Costs				
Contributions - Employer	676,339	-	(676,339)	-
Benefit Payments	(669,839)	-	-	-
Administrative Expenses	(6,500)	-	-	6,500
Other				
Net Change	-		(676,339)	6,500
Ending Balance	\$ 14,752,404	\$ 4,218,735	\$ 619,980	\$ 76,158

### Notes to Schedule:

The Plan is not funded through a trust; however, certain "Pay-As-You-Go" related costs must still be considered when developing the OPEB expense.

### Note 9 - Uncertainties

The City participates in a number of Federal and State programs funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the grantor. The City believes that disallowed expenditures discovered in subsequent audits, if any, will not have a material effect on any individual fund or the overall financial position of the City.

### Note 10 - Risk Management and Litigation

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters, which the City carries commercial insurance. The City has effectively managed risks through insurance coverage subject to coverage limits from commercial insurance companies. For each of the past three fiscal years, no losses in excess of the insurance coverage have occurred. There have been no significant reductions in coverage limits from prior years.

Insurance against losses are provided through various commercial carriers for the following:

- General Liability
- Property
- Automobile
- Police Professional
- Fire Legal Liability
- Boiler and Machinery Liability

- Pollution Liability
- Accidental Death and Dismemberment
- Group Health (Partially Self-insured)
- Employee Dishonesty
- Emergency Medical Treatment

In 2010, the City established a limited risk management program to help contain rising health insurance costs. The program consists of purchasing an aggregate stop loss and individual maximum claims reinsurance policies with the City being responsible for the claims not covered by the policies. Premiums are charged to each fund and department based upon the individuals selection of coverage. Then the employees are charged for a portion of individual or family coverage. The premiums collected are then deposited into the internal service fund called Self-Insurance fund. All administrative, networks, insurance and claims costs are charged to the fund. If there were to be a shortage, then the excess would be charged to each fund and department based upon their portioned share.

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs) based the estimated claims incurred as of September 30 and offset by any estimated recovery from the excess insurance. The results of the process to estimate the claims liability is not an exact amount as it depends on timing of claims being reported and processed through the system. During the year, the excess individual insurance policy covers claims in excess of \$90,000, while aggregate covers total claims in excess of \$1,000,000.

	September 30,		S	eptember 30,
		2019		2018
Unpaid Claims, Beginning of Fiscal Year	\$	566,256	\$	565,739
Incurred Claims (Including IBNRs)		1,927,486		1,750,986
Claims Payments		(1,927,486)		(1,750,469)
Unpaid Claims, End of Fiscal Year	\$	566,256	\$	566,256

### Note 11 - Defined-Benefit Pension Plans

### **Plan Descriptions and Contribution Information**

The City maintains three separate single-employer pension defined benefit plans for police officers, firefighters, and general employees that cover substantially all full-time Police and Fire employees and most full-time General Employees hired before 10/1/2010. These plans are maintained as Pension Trust Funds, utilize the accrual basis of accounting and are included as part of the City's reporting entity. State law requires contributions to be determined by actuarial studies at least every three years. The City elects to have actuarial studies conducted annually. Stand-alone financial reports are not issued.

Investments are reported at fair value and are managed by third party money managers. The City's independent custodian and the individual money managers price each instrument (using various third party pricing sources) and reconcile material differences. Investments that do not have an estimated market are reported at estimated fair value. Performance reporting, manager fees and the City's asset valuations are based on the custodian's determination of the fair value.

Membership of each plan consisted of the following at October 1, 2017, the date of the latest actual valuation (rolled forward to a measurement date of September 30, 2018):

	General Employees	Police Officers	Firefighters	Total	
Retirees and Beneficiaries receiving Benefits Inactive, Non-Retired (including, members	81	16	15	112	
with frozen benefits) Active Plan Members with continuing benefit	60	11	2	73	
Accruals	9	32	23	64	

### ■ General Employees' Retirement Plan

### • Plan Description

The General Employees' Retirement Plan (GERP) provides retirement, death and disability benefits to plan members and their beneficiaries. The GERP is a defined-benefit pension plan formed under authority of Florida Statutes, Chapter 112, covering substantially all full-time employees hired before October 1, 2010, who are not classified as full-time sworn police officers or firefighters. It is not subject to the provisions of the Employee Retirement Income Security Act of 1974 (ERISA). The City Council has the authority to establish and amend the benefit provisions of the plan. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. On September 21, 2010, the City council passed Ordinance 2010-14, which materially changed the number of employees eligible for the Plan. Only employees with seven years of service and age 55 or older (15 members) as of September 30, 2010 and non-certified employees of the Police Union (8 members) continued to participate in the plan after October 1, 2010. On March 6, 2012 the plan was closed to non-certified employees of the Police Union. All future employees participate in a defined contribution plan. On April 17, 2012 the definition of pensionable earnings was changed to exclude overtime pay earned in excess of 300 hours after March 6, 2012. The Plan is administered by five trustees. The Mayor or City Manager is one trustee, three are elected by the membership and the fifth trustee is selected by a majority of the other four trustees.

### Contributions

None are required for members hired prior to October 1, 1985, while 7.14% of pay for additional benefits provided to contributing members (optional for members hired prior to October 1, 1985, and mandatory for all subsequent members). City contributions are required for the remaining amount necessary to fund annual normal costs and amortization of the unfunded actuarial accrued liability.

### Investments

**Investment Policy**—The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the trustees by a majority vote of its members. It is the policy of the Plan to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of September 30, 2019:

	Target
Asset Class	Allocation
Domestic Equity	45%
International Equity	15%
Broad Based Fixed Income	20%
Global Fixed Income	5%
TIPS Fixed Income	5%
Real Estate	10%
Total	100%

### Concentration of Credit Risk—See Note 2

**Rate of Return**—For the year ended September 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 6.92% percent.

### ■ Police Officers' Retirement Plan

### Plan Description

The Police Officers' Retirement Plan (PORP) provides retirement, death and disability benefits to plan members and their beneficiaries. The PORP is a defined-benefit pension plan covering all regular sworn police officers employed by the City. It is not subject to the provisions of ERISA. The PORP is modeled after Florida Statutes, Chapter 185, as amended by City Ordinance. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The Plan is administered by five trustees. The City Council selects two trustees, two are elected by the membership and the fifth trustee is selected by a majority of the other four trustees.

### Contributions

Plan members are required to contribute 7.55% of their annual covered salary. The State of Florida collects and remits proceeds from a 1% excise tax levied on insurance premiums within the City limits. The City contributes the proceeds from the State and an additional amount equal to the actuarially-determined amount each year. The State contribution is recognized when received, which was \$105,584 for fiscal year 2019.

### Investments

**Investment Policy**—The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the trustees by a majority vote of its members. It is the policy of the Plan to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of September 30, 2019:

	Target
Asset Class	Allocation
Domestic Equity	45%
International Equity	15%
Broad Based Fixed Income	20%
Global Fixed Income	5%
TIPS Fixed Income	5%
Real Estate	10%
Total	100%

### Concentration of Credit Risk—See Note 2

**Rate of Return**—For the year ended September 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 1.84% percent.

### ■ Firefighters' Retirement Plan

### Plan Description

The Firefighters' Retirement Plan (FRP) provides retirement, death and disability benefits to plan members and their beneficiaries. The FRP is a defined-benefit pension plan covering all certified full-time and volunteer firefighters. It is not subject to the provisions of the ERISA. The FRP is modeled after Florida Statutes, Chapter 175, as amended by City Ordinance. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Ordinance 2014-02, adopted on March 18, 2014 increased the retirement options with social security plus lump sum options and allowed purchase of prior military and firefighter service at full calculated actuarial cost. There was no financial impact from these changes. The Plan is administered by five trustees. The City Council selects two trustees, two are elected by the membership and the fifth trustee is selected by a majority of the other four trustees.

### Contributions

Plan members are required to contribute 6.99% of their annual covered salary. The State of Florida collects and remits proceeds from a 1% excise tax levied on insurance premiums within the city limits. The City contributes the proceeds from the State and the additional amount equal to the actuarially-determined amount each year. The State contribution is recognized when received, which was \$85,945 for fiscal year 2019.

### Investments

**Investment Policy**—The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the trustees by a majority vote of its members. It is the policy of the Plan to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of September 30, 2019:

	Target
Asset Class	Allocation
Domestic Equity	45%
International Equity	15%
Broad Based Fixed Income	20%
Global Fixed Income	5%
TIPS Fixed Income	5%
Real Estate	10%
Total	100%

### Concentration of Credit Risk—See Note 2

**Rate of Return**—For the year ended September 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 2.08% percent.

### **Deferred Retirement Option Program (DROP)**

For all three plans, when a member reaches normal retirement age, they may elect in writing to participate in the DROP for a maximum of five years. Participants receive a credit equal to the monthly calculated pension amount plus quarterly interest on the average monthly balance. There were no current participants in either the GERP, PORP or FRP.

### Other Pension Information

The annual required contribution for the current year was determined as part of the actuarial valuation, as indicated. The assumptions do not include other post-retirement benefits, which are not funded under the pension plans.

Actuarial Valuation, October 1*	2017	2017	2017
	General	Police	
	Employees'	Officers'	Firefighters'
Actuarial Valuation Method -			
Entry Age Normal (E.A.N.)	E.A.N.	E.A.N.	E.A.N.
Discount Rate	6.50%	7.50%	7.50%
Rate of Return	6.50%	7.50%	7.50%
Projected Salary Increase	6.00%	6.00%-12.5%	5.50%
Inflation Rate	2.50%	2.5%	2.50%
Cost-of-living Adjustment	N/A	N/A	N/A
Mortality Table	RP-2000	RP-2000	RP-2000

<sup>\*</sup>Actuarial valuation date of October 1, 2017, rolled forward to September 30, 2018 (measurement date)

As permitted by GASB Statement No. 68, the City elected to use a measurement date to value the net pension liability and related deferred inflows and outflows as of September 30, 2018, one year prior measurement date. The actuarial value of assets was determined using a five-year smoothed market for the all Plans. The excess of the actuarial value of assets over the actuarial accrued liabilities is being amortized using the level dollar method for the GERP and is not applicable for the PORP and FRP. The remaining amortization period at October 1, 2017, is twelve years for the GERP and is closed. For actuarial calculation, administrative expenses are assumed to be the average of actual expenses over the previous two years. Actuarial valuations involve estimates and assumptions about events far in the future and are subject to continual revisions. The actuarial valuations reflect long-term perspective and are designed to reduce short-term volatility. The Aggregate Actuarial Cost Method used by the Police Officers' and Firefighters' Retirement Plans does not identify or separately amortize unfunded actuarial accrued liabilities, information about the funded status and funding progress is presented using the entry age actuarial cost method and the information presented is intended to serve as a surrogate for the funded status and funding progress of the plan. Schedules of funding progress are presented as required supplementary information following these notes.

### **Net Pension Liability**

(As of September 30, 2018 measurement date)

		General Employees'	Police Officers'	<u>Fi</u>	refighters'
Plan's Pension Liability	\$	19,640,616	\$ 12,717,991	\$	9,132,628
Plan's Fiduciary Net Position		16,691,741	11,844,840		8,642,761
City's Net Pension Liability	\$	2,948,875	\$ 873,151	\$	489,867
Plan's Fiduciary Net Position as Percentage of the Total Pension					
Liability	_	84.99%	93.13%	_	94.64%

### **Discount Rate**

A single discount rate was used to measure the total pension liability. This single discount rate was based upon the expected rate of return on the pension plan investments and applied to all periods to determine the total pension liability. The projection of cash flows used to determine this single discount rate assumed that plan members' contributions will be made at the current rate and the employer contributions will be made equal to the difference between the actuarially determined contribution rates and the member rate. Based upon these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefit payments to determine the total liability based upon the actuarial valuation dated October 1, 2017, rolled forward to September 30, 2018 (measurement date). In the October 1, 2018 Firefighters' pension valuation, the discount rate was lowered from 7.50% to 7.25%. The assumption change increased the required contribution for the fiscal year ending September 30, 2020, by \$53,734, or 3.15% of covered payroll.

### Sensitivity of the Net Pension Liability to Changes in the Single Discount Rate Assumption

	 1% Decrease (5.50%)		Current Discount Rate (6.50%)		1% Increase (7.50%)
General Employees' Net Pension Liability	\$ 5,038,346	\$	2,948,875	\$	1,194,774
Police Officers' Net Pension Liability	\$ 1% Decrease (6.50%) 2,721,217	\$	Current Discount Rate (7.50%) 873,151	\$	1% Increase (8.50%) (656,390)
Firefighter's Net Pension Liability	\$ 1% Decrease (6.50%) 1,643,956	<u>-</u>	Current Discount Rate (7.50%) 489,867	<u>-</u>	1% Increase (8.50%) (534,546)

### Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2019, the City reported deferred outflow of resources and deferred inflows of resources to the pension plans from the following sources as follows:

	General		Police					
	Employees'		 Officers'		Firefighters'		Total	
Deferred Outflows								
Difference Between Expected and								
Actual Experience	\$	-	\$ 303,445	\$	39,956	\$	343,401	
Contribution to Pension Plan after								
Measurement Date		388,792	488,869		411,355		1,289,016	
Changes of Assumptions or Other								
Inputs			 43,931		209,108		253,039	
Total	\$	388,792	\$ 836,245	\$	660,419	\$	1,885,456	
Deferred Inflows								
Net Difference Between Projected								
and Actual Earnings on Plan								
Investments	\$	297,310	\$ 199,448	\$	31,575	\$	528,333	
Changes in Assumptions		-	129,767		96,852		226,619	
Difference Between Expected and								
Actual Experience			 199,363		91,558		290,921	
Total	\$	297,310	\$ 528,578	\$	219,985	\$	1,045,873	

Deferred outflows of resources are reported by the City for employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	General	Police		
September 30,	Employees'	Officers'	Firefighters'	Total
2020	56,055	23,514	88,859	168,428
2021	(161,405)	(118,317)	(32,378)	(312,100)
2022	(136,790)	(106,474)	(58,811)	(302,075)
2023	(55,170)	20,075	29,484	(5,611)
2024	-	-	1,925	1,925
Thereafter	<u>-</u>	_		
Total	\$ (297,310) \$	(181,202)	\$ 29,079	\$ (449,433)

### **Pension Expense**

For the year ended September 30, 2019, the City recognized total pension expenses of \$2,500,716 as noted in the table below.

General Employees' Police

Officers'

Firefighters'

Total

Pension Expense	\$ 1,793,319	\$	378,878	\$	328,519	\$	2,5	00,716
General Officers' Plan								
			<b>Total Pens</b>	sion	Plan Fiduo	ciary	No	et Pension
		_	Liability	У	Net Posit	ion		Liability
Balances at September 30, 2017	7		\$ 17,795	,091	\$ 16,219	,546	\$	1,575,545
Changes for the Year:								
Service Cost			105	,529		-		105,529
Interest			1,299	,228		-		1,299,228
Difference Between Expecte	d and Actual							
Experience of the Total Pe	nsion Liability		(168)	,144)		-		(168,144)
Assumption Changes			1,764	,082		-		1,764,082
Contributions - Employer				-	179	,015		(179,015)
Contributions - Employee				-	28	,063		(28,063)
Net Investment Income				-	1,455	,448		(1,455,448)
Benefit Payments, Including								
Refunds of Contributions			(1,155)	,170)	(1,155			-
Administrative Expenses		_				,161)		35,161
Net Changes		_	1,845			,195		1,373,330
Balances at September 30, 2018	3	_	\$ 19,640	,616	\$ 16,691	,741	\$	2,948,875
September 30, 2019								
Total Pension Liability							\$	19,560,626
Plan Net Position								17,068,359
Net Pension Liability							\$	2,492,267

### **Police Officers' Plan**

Police Officers' Plan						
	To	tal Pension	Pla	an Fiduciary	N	let Pension
		Liability	N	let Position		Liability
Balances at September 30, 2017	\$	11,387,795	\$	10,839,812	\$	547,983
Changes for the Year:						
Service Cost		479,045		_		479,045
Interest		875,570		_		875,570
		075,570				075,570
Difference Between Expected and Actual Experience of the Total Pension Liability		202.066				202.066
Assumption Changes		303,066 57,660		_		303,066 57,660
Contributions - Employer		37,000		339,921		(339,921)
Contributions - State				105,584		(105,584)
Contributions - State  Contributions - Employee				167,094		(167,094)
Net Investment Income		_		805,949		(805,949)
Benefit Payments, Including				803,343		(803,543)
Refunds of Contributions		(385,145)		(385,145)		_
Administrative Expenses		(303,143)		(28,375)		28,375
Net Changes		1,330,196		1,005,028		325,168
Balances at September 30, 2018	Ś	12,717,991	Ś	11,844,840	\$	873,151
		12),17,331	<u> </u>	11,011,010	<u> </u>	0,0,101
September 30, 2019						
Total Pension Liability					\$	12,992,920
Plan Net Position						12,280,984
Net Pension Liability					\$	711,936
Firefighters' Plan						
i ii ciigii ci 3 i idii						
Thenginers Truit	To	tal Pension	Pla	an Fiduciary	N	let Pension
Thenghers Tun	To	tal Pension Liability		an Fiduciary let Position	N	let Pension Liability
Balances at September 30, 2017	<b>To</b>			-	<b>N</b>	
		Liability	N	let Position		Liability
Balances at September 30, 2017		Liability	N	let Position		Liability
Balances at September 30, 2017 Changes for the Year:		8,882,386	N	let Position		392,751
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual		8,882,386 302,754	N	let Position		392,751 302,754 667,003
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability		8,882,386 302,754 667,003 (84,950)	N	let Position		392,751 302,754 667,003 (84,950)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions		8,882,386 302,754 667,003	N	8,489,635 		392,751 302,754 667,003 (84,950) 183,005
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer		8,882,386 302,754 667,003 (84,950)	N	8,489,635 232,299		392,751 302,754 667,003 (84,950) 183,005 (232,299)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State		8,882,386 302,754 667,003 (84,950)	N	8,489,635 232,299 85,945		392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee		8,882,386 302,754 667,003 (84,950)	N	8,489,635 232,299 85,945 106,407		392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income		8,882,386 302,754 667,003 (84,950)	N	8,489,635 232,299 85,945		392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income Benefit Payments, Including		8,882,386 302,754 667,003 (84,950) 183,005 - - -	N	8,489,635 232,299 85,945 106,407 577,793		392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income Benefit Payments, Including Refunds of Contributions		8,882,386 302,754 667,003 (84,950)	N	8,489,635 		392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407) (577,793)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income Benefit Payments, Including Refunds of Contributions Administrative Expenses		8,882,386 302,754 667,003 (84,950) 183,005 (817,570)	N	232,299 85,945 106,407 577,793 (817,570) (31,748)		392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407) (577,793)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income Benefit Payments, Including Refunds of Contributions Administrative Expenses Net Changes	\$	8,882,386 302,754 667,003 (84,950) 183,005 (817,570) - 250,242	<u>N</u> \$	232,299 85,945 106,407 577,793 (817,570) (31,748) 153,126	\$	392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407) (577,793)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income Benefit Payments, Including Refunds of Contributions Administrative Expenses		8,882,386 302,754 667,003 (84,950) 183,005 (817,570)	N	232,299 85,945 106,407 577,793 (817,570) (31,748)		392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407) (577,793)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income Benefit Payments, Including Refunds of Contributions Administrative Expenses Net Changes	\$	8,882,386 302,754 667,003 (84,950) 183,005 (817,570) - 250,242	<u>N</u> \$	232,299 85,945 106,407 577,793 (817,570) (31,748) 153,126	\$	392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407) (577,793)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income Benefit Payments, Including Refunds of Contributions Administrative Expenses Net Changes Balances at September 30, 2018	\$	8,882,386 302,754 667,003 (84,950) 183,005 (817,570) - 250,242	<u>N</u> \$	232,299 85,945 106,407 577,793 (817,570) (31,748) 153,126	\$	392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407) (577,793)
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income Benefit Payments, Including Refunds of Contributions Administrative Expenses Net Changes Balances at September 30, 2018 September 30, 2019	\$	8,882,386 302,754 667,003 (84,950) 183,005 (817,570) - 250,242	<u>N</u> \$	232,299 85,945 106,407 577,793 (817,570) (31,748) 153,126	\$	392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407) (577,793) - 31,748 97,116 489,867
Balances at September 30, 2017 Changes for the Year: Service Cost Interest Difference Between Expected and Actual Experience of the Total Pension Liability Changes of Assumptions Contributions - Employer Contributions - State Contributions - Employee Net Investment Income Benefit Payments, Including Refunds of Contributions Administrative Expenses Net Changes Balances at September 30, 2018 September 30, 2019 Total Pension Liability	\$	8,882,386 302,754 667,003 (84,950) 183,005 (817,570) - 250,242	<u>N</u> \$	232,299 85,945 106,407 577,793 (817,570) (31,748) 153,126	\$	392,751 302,754 667,003 (84,950) 183,005 (232,299) (85,945) (106,407) (577,793) 31,748 97,116 489,867

### Pension Plan Net Position as of September 30, 2019

		General Employees'		Police Officers'		Firefighters'		Total
Assets								
Cash	\$	10,349	\$	84	\$	123	\$	10,556
Accrued Interest Receivable		1,605		1,289		789		3,683
Investments	-	17,064,279		12,281,038		9,004,808		38,350,125
Total Assets		17,076,233		12,282,411		9,005,720		38,364,364
Liabilities								
Accounts Payable	-	7,874		1,625		2,545		12,044
Total Liabilities		7,874	_	1,625		2,545		12,044
Net Position								
Restricted for Pension Benefits	\$	17,068,359	\$	12,280,786	\$	9,003,175	\$	38,352,320

### Schedule of the Change in Pension Plan Net Position as of September 30, 2019

	General Employees'		Police Officers'		Firefighters'		 Total
Additions							
Contributions:							
Employer	\$	388,792	\$	377,947	\$	321,670	\$ 1,088,409
Employee		20,761		185,428		147,401	353,590
State of Florida		<u>-</u>		111,393		89,684	201,077
Total Contributions		409,553		674,768		558,755	1,643,076
Investment Earnings:							
Investment Earnings		1,202,990		273,358		252,571	1,728,919
(Less Investment							
Management Fees)		(49,099)		(21,500)		(31,017)	 (101,616)
Net Investment Income		1,153,891		251,858		221,554	 1,627,303
Total Additions		1,563,444		926,626		780,309	 3,270,379
Deductions							
Pension Benefit Payments		1,183,006		463,369		385,180	2,031,555
General and Administrative		31,974		26,641		34,715	93,330
Total Deductions		1,214,980		490,010		419,895	2,124,885
Net Change		348,464		436,616		360,414	1,145,494
Net Position Restricted for							
<b>Employees' Pension Benefits</b>							
Beginning of the Year		16,719,895		11,844,170		8,642,761	 37,206,826
End of the Year	\$	17,068,359	\$	12,280,786	\$	9,003,175	\$ 38,352,320

### Note 12 - Deferred Compensation Program and 401(a)

The City offers its employees a deferred compensation program created in accordance with the Internal Revenue Code (IRC) Section 457 and Florida Statutes. During the year ended September 30, 2019, the City complied with the requirements of subsection (g) of IRC Section 457 and, accordingly, all assets and income of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries. Pursuant to the provisions of GASB Statement No. 32, Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, the financial statements do not display deferred compensation balances.

The City also provides a defined contribution plan under the Internal Revenue Code, Section 401(a). The plan provides an employer-paid, pre-tax allowance for the non-union and General Employees Union employees that do not qualify for the Defined Benefit Plan, the City Manager and part-time employees that work over 1000 hours the previous year. The benefit is in replacement of a pension plan for these employees. The City contributes 6% of the employee's base salary and will match the employees' contribution up to another 4%, for a maximum contribution of 10% for an employee. The employee vests in the City's contribution evenly over a five year period. For the year ended September 30, 2019, the City contributed \$739,951.

### **Note 13 - Construction Commitments**

During 2018-19, the City entered into numerous contracts. Below are the significant uncompleted contracts as of September 30, 2019. All expenditures and the related contract retainage (if any) have been recorded in the appropriate funds. The remaining portion of the contracts is as follows:

Fund	 Balance	Retainage			
CRA Fund	\$ 143,005	\$	27,552		
Water/Wastewater Fund	373,311		257,530		

### **Note 14 - Other Disclosures**

### **Deficit Net Position**

The Sanitation Fund had a deficit net position of \$(232,854) as of September 30, 2019.

### Note 15 - <u>Subsequent Events</u>

### **COVID-19 Pandemic**

The COVID-19 pandemic has created economic disruptions throughout the country as of the date of this report causing significant declines in the financial markets and economic activity overall. The City expects to experience losses of various local and state shared revenues, declines in user fees, declines in investment values for both the government and in pension plans which could result in increased pension contributions and declines in financial reserves as a result. The ultimate effects of these items are expected to be significant but are not quantifiable at this time.

REQUIRED SUPPLEMENTARY INFORMATION  The following supplemental schedules present trend information regarding the retirement plans for the City's general employees, police officers, firefighters and major fund budgetary comparison schedules. This information is necessary for a fair presentation in conformity with generally accepted accounting principles. The basis for budgetary comparisons shown is same as GAAP.

### MAJOR FUND - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Original Budget	Final Budget	Actual	Variance
Revenues				
Taxes				
Ad Valorem	\$ 6,674,589	\$ 6,674,589	\$ 6,613,825	\$ (60,764)
Local Option Gas Tax	273,651	273,651	265,905	(7,746)
Utility Taxes	1,762,101	1,762,101	1,761,628	(473)
Local Business Tax	26,200	26,200	24,138	(2,062)
Total Taxes	8,736,541	8,736,541	8,665,496	(71,045)
Permits and Fees				
Franchise Fees:				
Electric	505,725	505,725	518,565	12,840
Gas	46,000	46,000	45,414	(586)
Solid Waste	215,000	215,000	210,084	(4,916)
Other	6,000	6,000	4,140	(1,860)
Site Development Permits	21,000	21,000	17,085	(3,915)
Other Permits	1,150	1,150	2,170	1,020
Total Permits and Fees	794,875	794,875	797,458	2,583
Intergovernmental Revenue				
Federal Grants	441,244	441,244	868,020	426,776
State Grants	10,000	10,000	-	(10,000)
State Revenue Sharing	1,647,905	1,647,905	1,579,762	(68,143)
Local Shared Revenues	564,107	564,107	573,348	9,241
Grants from Other Local Units	-	24,000	-	(24,000)
Total Intergovernmental Revenue	2,663,256	2,687,256	3,021,130	333,874
Charges for Services		•		
General Government	153,460	223,460	179,688	(43,772)
Public Safety	226,500	226,500	193,827	(32,673)
Culture/Recreation	441,970	398,044	445,391	47,347
Investment Management Fees	39,000	39,000	43,691	4,691
Total Charges for Services	860,930	887,004	862,597	(24,407)
Fines and Forfeitures				
Judgements and Fines	36,000	36,000	29,696	(6,304)
Library Fines	13,500	13,500	13,299	(201)
Code Enforcement Fines	500	500	3,925	3,425
Total Fines and Forfeitures	50,000	50,000	46,920	(3,080)
Miscellaneous Revenue				
Miscellaneous	41,575	41,575	-	(41,575)
Investment Earnings (Losses)	40,000	40,000	49,951	9,951
Rent and Royalties	161,000	179,000	188,469	9,469
Sale of Surplus Property	4,000	4,000	65,089	61,089
Contributions	346,412	349,912	136,917	(212,995)
Other Revenues	94,800	94,800	123,014	28,214
Total Miscellaneous Revenue	687,787	709,287	563,440	(145,847)
Interfund Charges	1,681,037	1,736,037	2,936,392	1,200,355
Total Revenues	15,474,426	15,601,000	16,893,433	1,292,433

### MAJOR FUND - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

(Continued)

		Original Budget	Final Budget	Actual	,	Variance
Expenditures						
General Government						
Legislative:						
Personal Services	\$	50,437	\$ 50,437	\$ 50,955	\$	(518)
Operating Expenses Capital Outlay		45,380 -	45,380 -	42,666 911		2,714 (911)
Total Legislative		95,817	95,817	94,532		1,285
Executive:	-					
Personal Services		1,151,743	1,151,743	1,303,153		(151,410)
Operating Expenses		148,381	196,381	180,781		15,600
Grants and Aids		10,000	 20,000	 20,000		
Total Executive		1,310,124	1,368,124	1,503,934		(135,810)
Finance and Administrative:						
Personal Services		1,333,643	1,430,614	1,458,133		(27,519)
Operating Expenses		524,764	515,764	353,558		162,206
Capital Outlay		25,825	25,825	351		25,474
Total Finance and Administrative		1,884,232	1,972,203	1,812,042		160,161
Legal Counsel:			_			
Operating Expenses		140,575	208,075	384,747		(176,672)
Total Legal Counsel		140,575	208,075	384,747		(176,672)
Information Technology:		272.262	272.260	262.427		40.000
Personal Services		373,260	373,260	360,427		12,833
Operating Expenses		312,397	312,397	222,092		90,305
Capital Outlay		83,216	 88,438	 55,762		32,676
Total Information Technology		768,873	 774,095	 638,281		135,814
Planning and Development:						
Personal Services		464,367	464,367	417,860		46,507
Operating Expenses		309,766	434,766	 364,996		69,770
Total Planning and Development	-	774,133	 899,133	 782,856		116,277
Other General Government:						(00 -00)
Personal Services		703,139	703,139	736,938		(33,799)
Operating Expenses		440,640	391,360	304,452		86,908
Grants and Aid		505	505	- 251		505
Capital Outlay Total Other General Government		1,144,284	 1,095,004	 351 1,041,741		(351)
Total General Government		6,118,038	 6,412,451	 6,258,133		53,263 154,318
		0,110,036	 0,412,451	 0,236,133		134,316
Public Safety						
Law Enforcement:						(
Personal Services		4,439,134	4,439,134	4,573,547		(134,413)
Operating Expenses		690,174	713,849	923,754		(209,905)
Capital Outlay		69,777	 69,777	 70,061		(284)
Total Law Enforcement Fire Control:		5,199,085	 5,222,760	 5,567,362		(344,602)
Personal Services		2,695,241	2,695,241	2,826,409		(131,168)
Operating Expenses		329,652	336,937	337,407		(470)
Capital Outlay		6,950	 6,950	 4,531		2,419
Total Fire Control		3,031,843	3,039,128	3,168,347		(129,219)
Total Public Safety		8,230,928	8,261,888	8,735,709		(473,821)
		_	 _	 		<del>-</del>

### MAJOR FUND - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

(Concluded)

	Original Budget	Final Budget	Actual	Variance
Expenditures (Concluded)				
Transportation				
Roads and Streets:	ć 742.007	ć 742.007	ć 604.364	ć 442.622
Personal Services	\$ 743,897	\$ 743,897	\$ 601,264	\$ 142,633
Operating Expenses Capital Outlay	564,157 250,048	907,529 250,048	886,500 11,490	21,029 238,558
Total Transportation	1,558,102	1,901,474	1,499,254	402,220
·				
Culture and Recreation Libraries:				
Personal Services	535,268	535,268	599,359	(64,091)
Operating Expenses	155,445	162,730	124,786	37,944
Capital Outlay	342,152	342,152	121,448	220,704
Total Libraries	1,032,865	1,040,150	845,593	194,557
Parks and Recreation:	,,			
Personal Services	1,078,547	1,078,547	1,027,587	50,960
Operating Expenses	661,543	653,163	677,916	(24,753)
Capital Outlay	76,952	77,991	107,699	(29,708)
Grants and Aids	39,148	39,148	, <u>-</u>	39,148
Total Parks and Recreation	1,856,190	1,848,849	1,813,202	35,647
<b>Total Culture and Recreation</b>	2,889,055	2,888,999	2,658,795	230,204
(Total Expenditures)	(18,796,123)	(19,464,812)	(19,151,891)	312,921
Excess (Deficiency) of Revenue				
Over (Under) Expenditures	(3,321,697)	(3,863,812)	(2,258,458)	(1,605,354)
Other Financing Sources				
Transfers in:				
Electric	1,184,350	1,184,350	1,268,600	84,250
Water and Wastewater	1,768,200	1,768,200	1,454,950	(313,250)
Stormwater	141,150	141,150	128,750	(12,400)
Transfers (out):				
Cemetery Fund	(80,463)	(80,463)	-	80,463
Special Event Fund	(96,033)	(96,033)	(238,658)	(142,625)
CRA Fund	(577,405)	(577,405)	(576,181)	1,224
NECRA Fund	(239,277)	(239,277)	(239,076)	201
Debt Service Fund	(73,338)	(49,702)	(30,603)	19,099
Total Other Financing Sources (Uses)	2,027,184	2,050,820	1,767,782	(283,038)
Net Change in Fund Balances	(1,294,513)	(1,812,992)	(490,676)	1,322,316
Fund Balance, Beginning of Year	1,294,513	1,812,992	3,719,549	1,906,557
Fund Balance, End of Year	\$ -	\$ -	\$ 3,228,873	\$ 3,228,873

### MAJOR FUND - COMMUNITY REDEVELOPMENT AGENCY (INCREMENTAL TAX DISTRICT)

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgete	d Amounts	Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Intergovernmental	\$ 513,603	\$ 513,603	\$ 554,446	\$ 40,843
Miscellaneous	3,450	3,450	26,502	23,052
Total Revenues	517,053	517,053	580,948	63,895
Expenditures				
General Government:				
Personal Services	244,806	244,806	272,398	(27,592)
Operating Expenses	310,551	251,280	149,464	101,816
Grants and Aid	123,229	192,500	-	192,500
Allocations	130,000	130,000	137,298	(7,298)
Capital Outlay	1,870,015	1,860,015	1,190,669	669,346
Total General Government	2,678,601	2,678,601	1,749,829	928,772
Delat Camina				
Debt Service:	150,000	150,000	150,000	
Principal	159,000	159,000	159,000	20.640
Interest	101,845	101,845	71,205	30,640
Total Debt Service	260,845	260,845	230,205	30,640
(Total Expenditures)	(2,939,446)	(2,939,446)	(1,980,034)	959,412
Excess (Deficiency) of Revenue				
Over (Under) Expenditures	(2,422,393)	(2,422,393)	(1,399,086)	1,023,307
Other Financing Sources (Uses) Transfers In	F77 40F	F77 40F	F7C 101	(1.224)
Issuance of Debt	577,405 800,000	577,405 800,000	576,181	(1,224) (800,000)
Total Other Financing Sources (Uses)	1,377,405	1,377,405	576,181	(801,224)
rotal other rinancing sources (oses)	1,377,403	1,377,403	370,101	(001,224)
Net Change in Fund Balance	(1,044,988)	(1,044,988)	(822,905)	222,083
Fund Balance, Beginning of Year	1,044,988	1,044,988	1,859,499	814,511
Fund Balance, End of Year	\$ -	\$ -	\$ 1,036,594	\$ 1,036,594

### MAJOR FUND - NORTHEAST REDEVELOPMENT AGENCY (INCREMENTAL TAX DISTRICT)

FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted	Amo	ounts	Actual		riance With nal Budget Positive
	 Original		Final	 Amounts	(	Negative)
Revenues						
Intergovernmental	\$ 213,914	\$	213,914	\$ 229,860	\$	15,946
Miscellaneous	936,060		936,060	28,325		(907,735)
Total Revenues	1,149,974		1,149,974	258,185		(891,789)
Expenditures						
General Government:						
Personal Services	58,800		58,800	153,739		(94,939)
Operating Expenses	176,343		176,343	66,087		110,256
Grants and Aid	155,000		155,000	-		155,000
Allocations	64,900		64,900	33,920		30,980
Capital Outlay	 578,000		578,000	10,450		567,550
Total General Government	1,033,043		1,033,043	264,196		768,847
(Total Expenditures)	(1,033,043)		(1,033,043)	(264,196)		768,847
Excess (Deficiency) of Revenue						
Over (Under) Expenditures	 116,931		116,931	(6,011)		(122,942)
Other Financing Sources (Uses)						
Transfers In	239,277		239,277	239,076		(201)
Transfers Out	(26,098)		(26,098)	(20,402)		5,696
Total Other Financing Sources (Uses)	213,179		213,179	218,674		5,495
Net Change in Fund Balance	330,110		330,110	212,663		(117,447)
Fund Balance, Beginning of Year	 182,070		182,070	1,689,787		1,507,717
Fund Balance, End of Year	\$ 512,180	\$	512,180	\$ 1,902,450	\$	1,390,270

### MAJOR FUND - FIRE ASSESSMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

				Variance With
				Final Budget
		Amounts	Actual	Positive
Paulanuas	Original	Final	Amounts	(Negative)
Revenues	ć 4.020.476	ć 1.020.17C	ć 4.0F2.67F	ć 22.400
Permits, Fees, and Special Assessments	\$ 1,929,176	\$ 1,929,176	\$ 1,952,675	\$ 23,499
Intergovernmental	-	-	349,099	349,099
Miscellaneous	50	50	440,228	440,178
Total Revenues	1,929,226	1,929,226	2,742,002	812,776
Expenditures				
Public Safety:				
Personal Services	335,265	335,265	393,276	(58,011)
Operating Expenses	-	-	117,005	(117,005)
Capital Outlay	22,279,922	22,279,922	227,559	22,052,363
Total Public Safety	22,615,187	22,615,187	737,840	21,877,347
Debt Service:				
Principal	173,555	173,555	1,231,557	(1,058,002)
Interest	745,449	745,449	351,792	393,657
Debt Issuance Costs	626,997	626,997	(672,673)	1,299,670
Total Debt Service	1,546,001	1,546,001	910,676	635,325
(Total Expenditures)	(24,161,188)	(24,161,188)	(1,648,516)	22,512,672
Excess (Deficiency) of Revenue				
Over (Under) Expenditures	(22,231,962)	(22,231,962)	1,093,486	23,325,448
Over (Onder) Expenditures	(22,231,302)	(22,231,302)	1,055,460	23,323,440
Other Financing Sources (Uses)				
Issuance of Debt	22,436,497	22,436,497	21,740,000	(696,497)
Total Other Financing Sources (Uses)	22,436,497	22,436,497	21,740,000	(696,497)
Net Change in Fund Balance	204,535	204,535	22,833,486	22,628,951
		10.,000	,555,.56	,30,3_1
Fund Balance, Beginning of Year	335,265	335,265	448,370	113,105
Fund Balance, End of Year	\$ 539,800	\$ 539,800	\$ 23,281,856	\$ 22,742,056

## CITY OF MOUNT DORA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS GENERAL EMPLOYEES' RETIREMENT PLAN (GERP) LAST 10 FISCAL YEARS

	Sep	tember 30,	Sept	tember 30,	Sep	tember 30,	Sep	September 30,	Sept	tember 30,	Sept	ember 30,	Sep	tember 30,	Sep	tember 30,	Sept	tember 30,	Sept	ember 30,
Description		2019		2018		2017		2016		2015		2014		2013		2012		2011		2010
Actuarially Determined Contribution	❖	\$ 388,792 \$ 179,01	\$	179,015	\$	179,917	ş	\$ 222,679 \$	❖	278,366	❖	\$ 400,004	\$	570,759	S	494,966	❖	526,757	ş	797,760
Contributions in Relation to the		000		0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		, ,		000		200		2 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6		11		0.00		7		0.00
Actuarially Determined Contributions		388,/92		1/9,015		1/9,91/		420,000		461,400		585,400		5//,40I		494,966		757,075		/9/,/60
Contribution Deficiency (Excess)	\$	-	\$	-	\$	-	ş	(197,321)	❖	(183,034)	ş	(185,396)	ş	(6,642)	\$	-	\$	-	ş	-
Covered Payroll**	s	290,770 \$	↔	393,039	S	551,807	s	\$ 621,681 \$ 708,855 \$ 668,731 \$ 3,836,623 \$ 4,387,563 \$ 4,181,877 \$ 5,256,191	ς.	708,855	ς.	668,731	ς.	3,836,623	s	4,387,563	ς.	4,181,877	s	5,256,191
Contributions as a Percentage of																				
Covered Payroll	` '	133.71%		45.55%		32.61%		%95.29		%60.59	~	87.54%		15.05%		11.28%		12.60%		15.18%

<sup>\*\*</sup>The Covered Payroll numbers shown are in compliance with GASB Statement No. 82, except for the 9/30/2015 measurement period which includes DROP payroll.

## Notes to Schedule

Valuation Date: October 1, 2017

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the

fiscal year in which contributions are reported.

## Methods and Assumptions Used to Determine Contribution Rates:

Frozen Initial Liability (FIL)	N/A	12 years	5-year Smoothed Market	2.50%	6.00%, Including Inflation	6.50%	Experienced Base Table Rates	The mortality table is the mortality assumption used by the Florida	Retirement System (FRS) for Regular Class members in the actuarial	valuation report as of July 1, 2016. The mortality table is the RP-2000	Combined Healthy Participant Mortaility Table (for pre-retirement mortatlity)	and the RP-2000 Mortality Tabe for annuitants (for post-retirement mortality)	with future improvements in mortality projected for all future years	using Scale BB.
Actuarial Cost Method	Amortization Method	Remaining Amortization Method	Asset Valuation Method	Inflation	Salary Increases	Investment Rate Return	Retirement Age	Mortality						

## CITY OF MOUNT DORA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS POLICE OFFICERS' RETIREMENT PLAN (PORP) LAST 10 FISCAL YEARS

	Sep	tember 30,	Sep	tember 30,	Sep	September 30,	Sept	ember 30, 🤅	Sept	ember 30,	Sept	ember 30,	Sep	tember 30,	Sept	tember 30,	Septe	mber 30,	Septe	mber 30,
Description		2019		2018		2017		2016	-	2015		2014		2013		2012	7	2011	7	2010
Actuarially Determined Contribution Contributions in Relation to the	↔	488,869	↔	445,505	<b>\$</b>	\$ 488,869 \$ 445,505 \$ 537,920 \$ 507,461 \$ 485,936 \$ 457,045 \$ 402,409 \$ 391,607 \$ 328,092 \$	❖	507,461	❖	485,936	V-	457,045	<b>\$</b>	402,409	ş	391,607	↔	328,092		348,521
Actuarially Determined Contributions		488,869		445,505		553,589		513,275		496,613		459,586		427,051		391,607		328,092		348,521
Contribution Deficiency (Excess)	\$	'		,	\$	(15,669) \$	\$	(5,814)	\$	(5,814) \$ (10,677) \$	ş	(2,541)	\$	(2,541) \$ (24,642)	\$	'	\$	,	\$	1
Covered Payroll**	⋄	2,456,000	❖	2,213,166	❖	\$ 2,456,000 \$ 2,213,166 \$ 2,341,391 \$ 2,094,675 \$ 2,060,571 \$ 1,896,604 \$ 1,938,783 \$ 1,861,356 \$ 1,898,583 \$ 1,961,175	- ↔	2,094,675	\$	2,060,571		1,896,604	↔	1,938,783	↔	1,861,356	\$ 1,	,898,583	\$ 1,	961,175
Contributions as a Percentage of Covered Payroll		19.91%	,,	20.13%		23.64%	2	24.50%	2	24.10%		24.23%	-	22.03%		21.04%	17	17.28%	17	17.77%

<sup>\*\*</sup>The Covered Payroll numbers shown are in compliance with GASB Statement No. 82, except for the 9/30/2015 measurement period which includes DROP payroll.

## Notes to Schedule

Valuation Date: October 1, 2017

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the

fiscal year in which contributions are reported.

## Methods and Assumptions Used to Determine Contribution Rates:

projected to all future years using Scale BB. These are the same rates used for Special Risk Class members RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortaility Table for annuitants (for post-retirement mortality), with future improvements in mortality of the Florida Retirement System (FRS) in the July 1, 2016 FRS Valuation. Experienced-based table of rates that are specific to the type 6.00%-12.5%, Including Inflation 5-year Smoothed Market of eligibility condition. Aggregate N/A 3.00% Remaining Amortization Period **Asset Valuation Method** Investment Rate Return Amortization Method **Funding Method** Salary Increases Retirement Age Mortality Inflation

## CITY OF MOUNT DORA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS FIREFIGHTERS' RETIREMENT PLAN (FRP) LAST 10 FISCAL YEARS

	Sep	tember 30,	Sep	tember 30,	Sep	tember 30,	Sep	September 30,	Sept	tember 30,	Sept	ember 30,	Sep	tember 30,	Sep	tember 30,	Sept	ember 30,	Sept	ember 30,
Description		2019		2018		2017		2016		2015		2014		2013		2012		2011		2010
Actuarially Determined Contribution	\$	\$ 321,188 \$ 310,54	ş	310,543	❖	347,595	Ş	309,802	<b>ب</b>	286,576	\$	303,608	ş	293,565	Ş	290,906	❖	247,933	❖	226,573
Contributions in Relation to the		2 2 1 1		0		1		000		0000		1		2				000		1
Actuarially Determined Contributions		411,355		318,244		347,595		309,805		756,067		307,590		351,863		290,906		247,933		779,273
Contribution Deficiency (Excess)	❖	(90,167) \$	❖	(7,701)	❖		ş	,	ş	(4,361)	ş	(3,982)	❖	(58,298)	ş	,	<b>ب</b>	'	\$	'
Covered Pavroll**	v	\$ 2 108 742 \$ 1522 271	.√	1 522 271	v	1 384 549	v	\$ 1380 540 \$ 1255 086 \$ 1255 086 \$ 1100 085 \$ 1231 807 \$ 1235 055 \$ 1245 702 \$ 1318 707	v	1 265 986	v	1 199 985	٠.	1 231 802	v	1 335 455	·	1 246 793	. √	1 318 797
	<b>Դ</b>	2,100,742	<b>)</b> -	1,755,11	<b>)</b> -	1,001,1	<b>Դ</b>	1,202,200	<b>Դ</b>	1,202,200	<b>Դ</b>	1,100,001	<b>)</b> -	1,231,602	<b>Դ</b>	1,000,1	· Դ	1,440,700	· Դ	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Contributions as a Percentage of																				
Covered Payroll		19.51%		20.91%		25.11%		24.47%		22.98%	. 4	25.63%	-	28.56%		21.78%	1	19.89%	П	17.18%

<sup>\*\*</sup>The Covered Payroll numbers shown are in compliance with GASB Statement No. 82, except for the 9/30/2015 measurement period which includes DROP payroll.

## Notes to Schedule

Valuation Date: October 1, 2017

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the

fiscal year in which contributions are reported.

## Methods and Assumptions Used to Determine Contribution Rates:

Funding Method
Aggregate
Amortization Method
N/A
Remaining Amortization Period
Asset Valuation Method
Inflation
Salary Increases
Retirement Age
S.50%, Including Inflation
Experienced-based table of rates that are specific to the type of eligibility condition.

Investment Rate Return 7.50% Mortality RP-2000 Comb

RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortality Table for annuitants (for post-retirement mortality), with future improvements in mortality projected to all future years using Scale BB. These are the same rates used for Special Risk Class members of the Florida Retirement System (FRS) in the July 1, 2016 FRS Valuation.

## CITY OF MOUNT DORA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS ALL RETIREMENT FUNDS LAST 10 FISCAL YEARS

	September 30,	September 30, September 30,		September 30,	September 30,					
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Employees' Retirement Plan Annual Money-Weighted Rate of Return								!	,	
Net of Investment Expense	6.92%	9.21%	%86.6	8.30%	0.40%	10.70%	11.20%	18.30%	0.40%	11.20%
Police Officers' Retirement Plan Annual Money-Weighted Rate of Return	1 -									
Net of Investment Expense	1.84%	7.13%	12.67%	8.20%	%00.0	10.30%	11.30%	17.10%	-0.40%	10.50%
Firefighters' Retirement Plan	1 -									
Net of Investment Expense	2.08%	9.67%	11.33%	7.50%	0.70%	10.10%	12.00%	16.90%	-0.20%	11.00%

# CITY OF MOUNT DORA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE EMPLOYERS NET PENSION LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS \*

## GENERAL EMPLOYEES' RETIREMENT FUND

	Sel	September 30,	Sep	September 30,	Sep	September 30,	Sept	September 30,	Sep	September 30,	Se	September 30,
		2019		2018		2017		2016		2015		2014
Total Pension Liability												
Service Cost	Ş	75,671	Ş	105,529	ς,	126,057	ς.	141,576	\$	154,932	\$	193,644
Interest on the Total Pension Liability		1,243,111		1,299,228		1,268,701		1,263,567		1,243,451		1,219,220
Difference Between Expected and Actual Experience		(215,766)		(168,144)		(199,580)		(205,694)		32,457		(6,859)
Change in Assumptions		1		1,764,082		342,439		•		•		1
Benefit Payments Including Refunds of Contributions		(1,183,006)		(1,155,170)		(1,061,251)		(1,166,005)		(1,059,709)		(922,619)
Refunds		1		1		(3,703)				(72,839)		(33,252)
Net Change in Total Pension Liability		(066'62)		1,845,525		472,663		33,444		298,292		450,134
Total Pension Liability-Beginning		19,640,616		17,795,091		17,322,428		17,288,984		16,990,692		16,540,558
Total Pension Liability-Ending (a)		19,560,626		19,640,616		17,795,091		17,322,428		17,288,984		16,990,692
Plan Fiduciary Net Position												
Employer Contributions		388,792		179,015		179,917		420,000		461,400		585,400
Employee Contributions		20,761		28,063		39,399		44,388		52,452		53,903
Pension Plan Net Investment Income		1,182,044		1,455,448		1,541,678		1,224,944		61,657		1,526,251
Benefit Payments Including Refunds of Contributions		(1,183,006)		(1,155,170)		(1,061,251)		(1,166,005)		(1,059,709)		(922,619)
Refunds		1		1		(3,703)		1		(72,839)		(33,252)
Pension Plan Administrative Expense		(31,973)		(35,161)		(27,494)		(29,551)		(28,902)		(24,962)
Net Change in Plan Fiduciary Net Position		376,618		472,195		668,546		493,776		(585,941)		1,184,721
Plan Fiduciary Net Position-Beginning		16,691,741		16,219,546		15,551,000		15,057,224		15,643,165		14,458,444
Plan Fiduciary Net Position-Ending (b)		17,068,359		16,691,741		16,219,546		15,551,000		15,057,224		15,643,165
Net Pension Liability-Ending (a) – (b)	↔	2,492,267	ş	2,948,875	٠	1,575,545	❖	1,771,428	❖	2,231,760	❖	1,347,527
Plan Fiduciary Net Position as Percentage of Total Pension Liability		87.26%		84.99%		91.15%		89.77%		87.09%		92.07%
Covered Employee Payroll**	❖	290,770	\$	393,039	\$	551,807	\$	621,681	δ.	734,622	Ş	754,944
Net Pension Liability as a Percentage of Covered Employee Payroll		857.13%	, .	750.28%	.,	285.52%	2	284.94%	(17	303.80%		178.49%

<sup>\*</sup> GASB Statement No. 67 was adopted for the 2014 fiscal year and the 10-year trend information will be developed from that date forward.

<sup>\*\*</sup> The payroll-related figures have been updated to reflect the covered payroll as defined under GASB Statement No. 82.

# CITY OF MOUNT DORA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE EMPLOYERS NET PENSION LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS \*

## POLICE OFFICERS' RETIREMENT FUND

	Se	September 30, 2019	Sep	September 30, 2018	S	September 30, 2017	Sel	September 30, 2016	Se	September 30, 2015	Se	September 30, 2014
Total Pension Liability												
Service Cost	\$	479,889	ς,	479,045	Ş	462,042	Ş	468,345	\$	432,550	\$	404,540
Interest on the Total Pension Liability		972,465		875,570		847,354		775,324		706,148		651,963
Difference Between Expected and Actual Experience		(714,056)		303,066		(341,762)		106,264		124,722		1
Change in Assumptions		1		57,660		(222,459)		1		1		1
Benefit Payments		(392,547)		(373,957)		(373,957)		(374,611)		(374,061)		(350,054)
Refunds		(70,822)		(11,188)		(12,822)		(5,063)		1		1
Net Change in Total Pension Liability		274,929		1,330,196		358,396		970,259		889,359		706,449
Total Pension Liability-Beginning		12,717,991		11,387,795		11,029,399		10,059,140		9,169,781		8,463,332
Total Pension Liability-Ending (a)		12,992,920		12,717,991		11,387,795		11,029,399		10,059,140		9,169,781
Plan Fiduciary Net Position												
Employer and State Contributions		488,869		445,505		553,589		513,275		496,613		459,586
Employee Contributions		185,428		167,094		176,775		158,148		152,488		133,710
Pension Plan Net Investment Income		551,858		805,949		1,225,804		694,832		2,492		742,881
Benefit Payments		(392,547)		(373,957)		(373,957)		(374,611)		(374,061)		(350,054)
Refunds		(70,822)		(11,188)		(12,822)		(5,063)		1		1
Pension Plan Administrative Expense		(26,642)		(28,375)		(29,350)		(26,063)		(20,253)		(31,111)
Net Change in Plan Fiduciary Net Position		736,144		1,005,028		1,540,039		960,518		257,279		955,012
Plan Fiduciary Net Position-Beginning		11,844,840		10,839,812		9,299,773		8,339,255		8,081,976		7,126,964
Plan Fiduciary Net Position-Ending (b)		12,580,984		11,844,840		10,839,812		9,299,773		8,339,255		8,081,976
Net Pension Liability-Ending (a) – (b)	⋄	411,936	❖	873,151	٠	547,983	Ş	1,729,626	⋄	1,719,885	↔	1,087,805
Plan Fiduciary Net Position as Percentage of Total Pension Liability		96.83%		93.13%		95.19%		84.32%		82.90%		88.14%
Covered Employee Payroll**	↔	2,456,000	\$	2,213,166	\$	2,341,391	<b>ب</b>	2,094,675	ς,	2,019,709	\$	1,896,596
Net Pension Liability as a Percentage of Covered Employee Payroll		16.77%		39.45%		23.40%		82.57%		85.16%		57.36%

<sup>\*</sup> GASB Statement No. 67 was adopted for the 2014 fiscal year and the 10-year trend information will be developed from that date forward.

<sup>\*\*</sup> The payroll-related figures have been updated to reflect the covered payroll as defined under GASB Statement No. 82.

# CITY OF MOUNT DORA, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE EMPLOYERS NET PENSION LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS \*

## FIREFIGHTERS' RETIREMENT FUND

	Se	September 30,	Sep	September 30,	Se	September 30,	Sep	September 30,	Sep	September 30,	Sep	September 30,
Total Pension Liability												
Service Cost	\$	360,520	Ş	302,754	Ş	311,801	Ş	293,973	Ş	270,159	ς.	263,464
Interest on the Total Pension Liability		697,542		667,003		664,349		615,232		562,613		520,739
Difference Between Expected and Actual Experience		(39,555)		(84,950)		(39,883)		46,598		78,871		7,284
Change in Assumptions		289,003		183,005		(166,032)		95,900		87,296		1
Benefit Payments		(373,010)		(729,963)		(393,514)		(250,523)		(252,370)		(272,510)
Refunds		(12,170)		(87,607)		(14,393)		1		(10,795)		(865)
Net Change in Total Pension Liability		922,330		250,242		362,328		801,180		735,774		518,378
Total Pension Liability-Beginning		9,132,628		8,882,386		8,520,058		7,718,878		6,983,104		6,464,726
Total Pension Liability-Ending (a)		10,054,958		9,132,628		8,882,386		8,520,058		7,718,878		6,983,104
Plan Fiduciary Net Position												
Employer and State Contributions		411,355		318,244		347,595		309,802		290,937		307,590
Employee Contributions		147,401		106,407		96,780		93,808		90,519		77,879
Pension Plan Net Investment Income		371,553		577,793		882,635		527,953		48,598		618,300
Benefit Payments		(373,010)		(729,963)		(393,514)		(250,523)		(252,370)		(272,510)
Refunds		(12,170)		(87,607)		(14,393)		1		(10,795)		(665)
Pension Plan Administrative Expense		(34,714)		(31,748)		(26,550)		(24,546)		(19,902)		(29,058)
Net Change in Plan Fiduciary Net Position		510,415		153,126		892,553		656,494		146,987		701,602
Plan Fiduciary Net Position-Beginning		8,642,781		8,489,655		7,597,102		6,940,608		6,793,621		6,092,019
Plan Fiduciary Net Position-Ending (b)		9,153,196		8,642,781		8,489,655		7,597,102		6,940,608		6,793,621
Net Pension Liability-Ending (a) – (b)	❖	901,762	Ş	489,847	❖	392,731	\$	922,956	Ş	778,270	\$	189,483
Plan Fiduciary Net Position as Percentage of Total Pension Liability		91.03%		94.64%		95.58%		89.17%		89.92%		97.29%
Covered Employee Payroll**	❖	2,108,742	\$	1,522,271	Ş	1,384,549	\$	1,342,031	\$	1,294,979	\$	1,199,985
Net Pension Liability as a Percentage of Covered Employee Payroll		42.76%		32.18%		28.37%		68.77%		60.10%		15.79%

<sup>\*</sup> GASB Statement No. 67 was adopted for the 2014 fiscal year and the 10-year trend information will be developed from that date forward.

<sup>\*\*</sup> The payroll-related figures have been updated to reflect the covered payroll as defined under GASB Statement No. 82.

## CITY OF MOUNT DORA, FLORIDA SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS SEPTEMBER 30, 2019

Total OPEB Liability		2019	 2018
Service Cost	\$	256,327	\$ 283,485
Interest on the Total OPEB Liability		657,078	597,460
Difference Between Expected and Actual Experience		(916,708)	-
Changes of Assumptions and Other Inputs		(2,701,658)	(1,684,801)
Benefit Payments		(669,839)	(615,944)
Net Change in Total OPEB Liability		(3,374,800)	(1,419,800)
Total OPEB Liability - Beginning		18,127,204	19,547,004
Total OPEB Liability - Ending	\$	14,752,404	\$ 18,127,204
Country of December		44 002 240	 10 222 404
Covered Payroll	<u>&gt;</u>	11,883,310	\$ 10,323,494
Total OPEB Liability as a Percentage of Covered Payroll		124.14%	175.59%

### Notes to the Schedule

Covered Employee Payroll - Covered payroll is projected to the fiscal year end based on actual covered payroll as of the valuation date using applicable salary increases assumptions.

Difference Between Expected and Actual Experience - Difference between expected and actual experience reflects the impact of changes to the census data from the prior valuation to the valuation as of October 1, 2018. This table will be built out to include a ten-year history.

*Changes of Assumptions.* Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Ending September 30, 2019:	4.18%
Fiscal Year Ending September 30, 2020:	3.64%
Fiscal Year Ending September 30, 2021:	3.06%



## CITY OF MOUNT DORA, FLORIDA BUDGET TO ACTUAL COMPARISON - MAJOR FUND IMPACT FEES CAPITAL PROJECTS FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Dudgeted Americate			Astront	Fin	iance With al Budget		
	Budgeted Amounts		Actual		Positive			
	Original		Final	Amounts		(Negative)		
Revenues		46.000		4.5.000				(4.5.000)
Intergovernmental	\$	16,000	\$	16,000	\$	-	\$	(16,000)
Impact Fees:								
Police		55,000		55,000		63,753		8,753
Fire		80,250		80,250		82,079		1,829
Library		180,000		180,000		233,768		53,768
Park		335,000		335,000		439,115		104,115
Investment Earnings		10,050		10,050		35,279		25,229
Total Revenues		676,300		676,300		853,994		177,694
Expenditures								
Culture and Recreation		_		_		3,188		(3,188)
Capital Outlay:						•		, , ,
Fire		61,475		61,475		68,431		(6,956)
Library		87,000		87,000		6,454		80,546
Park		587,464		587,464		271,088		316,376
(Total Expenditures)		(735,939)		(735,939)		(349,161)		386,778
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(59,639)		(59,639)		504,833		564,472
Net Change in Fund Balance		(59,639)		(59,639)		504,833		564,472
Fund Balance, Beginning of Year		563,129		563,129		955,840		392,711
Fund Balance, End of Year	\$	503,490	\$	503,490	\$	1,460,673	\$	957,183

## CITY OF MOUNT DORA, FLORIDA BUDGET TO ACTUAL COMPARISON - MAJOR FUND DISCRETIONARY SALES TAX CAPITAL PROJECTS FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Budgeted	l Amo	unts	Actual		riance With nal Budget Positive
	Original		Final	Amounts	(Negative)	
Revenues						
Taxes	\$ 1,361,834	\$	1,361,834	\$ 1,379,467	\$	17,633
Miscellaneous	5,000	_	5,000	32,178		27,178
Total Revenues	 1,366,834		1,366,834	 1,411,645		44,811
Expenditures						
Capital Outlay:						
General Government	464,900		569,900	263,604		306,296
Public Safety	742,331		742,331	171,140		571,191
Transportation	383,000		598,000	478,130		119,870
Culture and Recreation	273,627		273,627	20,305		253,322
Debt Service:						
Principal	36,187		36,187	217,161		(180,974)
Interest	 3,372		3,372	50,843		(47,471)
(Total Expenditures)	 (1,903,417)		(2,223,417)	(1,201,183)		1,022,234
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	 (536,583)		(856,583)	210,462		1,067,045
Net Change in Fund Balance	(536,583)		(856,583)	210,462		1,067,045
Fund Balance, Beginning of Year	 576,717		896,717	 2,358,777		1,462,060
Fund Balance, End of Year	\$ 40,134	\$	40,134	\$ 2,569,239	\$	2,529,105

#### CITY OF MOUNT DORA, FLORIDA COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	Special Revenue Funds													
				Law					Other					
		Building	Enf	orcement	5	Special		Debt	Capital					
	- 1	nspection		Trust		Event		Service	Projects					
		Fund		Fund		Fund		Fund		Fund		Fund	Funds	Totals
Assets														
Pooled Cash and														
Investments	\$	2,454,560	\$	18,829	\$	1,897	\$	103,076	\$ 2,932,516	\$ 5,510,878				
Receivables (Net)		157		-		19,551		-	-	19,708				
Accrued Interest Receivable		478		21		-		-	262	761				
Inventory and Prepaid Items		25				-		-	-	 25				
Total Assets	_	2,455,220		18,850		21,448		103,076	2,932,778	5,531,372				
Liabilities and Fund Balances														
Liabilities														
Accounts Payable		82,741		-		1,611		53	411	84,816				
Accrued Liabilities		20,596		-		10,618		-	-	31,214				
Due to Other Governments		137,923		-		-		-	-	137,923				
Total Liabilities	_	241,260		-		12,229		53	411	253,953				
Fund Balances														
Non-Spendable:														
Inventory and Prepaid Items		25		-		-		-	-	25				
Restricted for:														
Capital Improvements		-		-		-		-	2,932,367	2,932,367				
<b>Building Inspections</b>		2,213,935		-		-		-	-	2,213,935				
Law Enforcement		-		18,850		-		-	-	18,850				
Special Events		-		-		9,219		-	-	9,219				
Assigned for:														
Debt Service Funds		-				-		103,023	 -	 103,023				
Total Fund Balances	_	2,213,960		18,850		9,219		103,023	2,932,367	5,277,419				
Total Liabilities and														
Fund Balances	\$	2,455,220	\$	18,850	\$	21,448	\$	103,076	\$ 2,932,778	\$ 5,531,372				

## CITY OF MOUNT DORA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

Specia	l Revenue	Funds
--------	-----------	-------

	Building Inspection Fund	Law Enforce Trus Fund	ment t	Ev	ecial ent ind	Se	ebt ervice und	Other Capital Projects Funds		Totals
Revenues										
Taxes	\$ -	\$	-	\$	-	\$ 3	319,450	\$	-	\$ 319,450
Permits and Fees	1,082,117		-		-		-		-	1,082,117
Charges for Services	73,797		-	14	7,782		-		-	221,579
Fines and Forfeitures	-	4	,757		-		-		-	4,757
Miscellaneous	32,306		386	1	4,500		3,178	60,5	02	110,872
Total Revenues	1,188,220	5	,143	16	2,282	3	322,628	60,5	02	1,738,775
Expenditures										
General Government	-		-	15	5,054		-	1,3	71	156,425
Public Safety	730,739	4	,950		594		-		-	736,283
Culture and Recreation	-		-	23	9,133		-	1,6	61	240,794
Capital Outlay	1,404	4	,076		-		-	141,9	80	147,388
Debit Services:										
Principal	-		-		-	2	284,500		-	284,500
Interest	-		-		-		85,969		-	85,969
Bond Issuance Costs	-		-		-		-	46,1	40	46,140
(Total Expenditures)	(732,143)	(9	,026)	(39	4,781)	(3	370,469)	(191,0	80)	(1,697,499)
Excess (Deficiency) of Revenues Over (Under) Expenditures	456,077	(3	,883 <u>)</u>	(23	2,499)		(47,841)	(130,5	78)	41,276
Other Financing Sources (Uses) Bonds Issued Premium on Bond Issuance	-		-		-		-	3,040,0 39,8	77	3,040,000 39,877
Discount on Bond Issuance Transfer in (out)	-		_	23	8,659		51,004	(45,2	06) -	(45,206) 289,663
Total Other Financing										
Sources (Uses)				23	8,659		51,004	3,034,6	71	3,324,334
Net Change in Fund Balances	456,077	(3	,883)		6,160		3,163	2,904,0	93	3,365,610
Fund Balances, Beginning of Year	1,757,883	22	,733		3,059		99,860	28,2	74_	1,911,809
Fund Balances, Deficit, End of Year	\$ 2,213,960	\$ 18	,850	\$	9,219	\$ 1	103,023	\$ 2,932,3	67	\$ 5,277,419

## CITY OF MOUNT DORA, FLORIDA BUDGET TO ACTUAL COMPARISION - NON-MAJOR FUND BUILDING INSPECTON FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

			Variance With Final Budget			
	Final	Actual	Positive			
	Budget	Amounts	(Negative)			
Revenues						
Permits and Fees	\$ 1,100,000	\$ 1,082,117	\$ (17,883)			
Charges for Services	32,500	73,797	41,297			
Investment Earnings	5,000	32,306	27,306			
Total Revenues	1,137,500	1,188,220	50,720			
Expenditures Public Safety:						
Operating	870,517	730,739	139,778			
Capital Outlay	20,527	1,404	19,123			
(Total Expenditures)	(891,044)	(732,143)	158,901			
Net Change in Fund Balance	246,456	456,077	209,621			
Fund Balances, Beginning of Year		1,757,883	1,757,883			
Fund Balances, End of Year	\$ 246,456	\$ 2,213,960	\$ 1,967,504			

## CITY OF MOUNT DORA, FLORIDA BUDGET TO ACTUAL COMPARISION - NON-MAJOR FUND LAW ENFORCEMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019 (Continued)

	Final Budget			Actual nounts	Variance With Final Budget Positive (Negative)		
Revenues							
Fines and Forfeitures	\$	-	\$	4,757	\$	4,757	
Investment Earnings				386		386	
Total Revenues				5,143		5,143	
Expenditures							
Public Safety:							
Operating		11,366		4,950		6,416	
Capital Outlay		11,367		4,076		7,291	
(Total Expenditures)	(	22,733)		(9,026)		13,707	
Net Change in Fund Balance	(:	22,733)		(3,883)		18,850	
Fund Balances, Beginning of Year		22,733		22,733			
Fund Balances, End of Year	\$	-	\$	18,850	\$	18,850	

## CITY OF MOUNT DORA, FLORIDA BUDGET TO ACTUAL COMPARISION - NON-MAJOR FUND SPECIAL EVENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019 (Continued)

	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)		
Revenues					
Charges for Services	\$ 146,790	\$ 147,782	\$ 992		
Miscellaneous Income	89,450	14,500	(74,950)		
Total Revenues	236,240	162,282	(73,958)		
Expenditures					
General Government:					
Personal Services	236,963	155,054	81,909		
Public Safety:					
Operating	-	594	(594)		
Culture and Recreation:			(0.000)		
Personal Services	126,423	129,713	(3,290)		
Operating	187,543	109,420	78,123		
(Total Expenditures)	(550,929)	(394,781)	156,148		
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(314,689)	(232,499)	82,190		
Other Financing Sources (Uses)					
Operating Transfers in	96,033	238,659	142,626		
Net Change in Fund Balance	(218,656)	6,160	224,816		
Fund Balances, Beginning of Year	218,656	3,059	(215,597)		
Fund Balances, End of Year	\$ -	\$ 9,219	\$ 9,219		

## CITY OF MOUNT DORA, FLORIDA BUDGET TO ACTUAL COMPARISION - NON-MAJOR FUND DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### (Continued)

	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues			
Taxes	\$ 319,450	\$ 319,450	\$ -
Investment Earnings	1,000	3,178	2,178
Total Revenues	320,450	322,628	2,178
Expenditures			
Debt Service:			
Principal	284,500	284,500	-
Interest	100,196	85,969	14,227
(Total Expenditures)	(384,696)	(370,469)	14,227
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(64,246)	(47,841)	16,405
Other Financing Sources (Uses)			
Transfers In	65,246	51,004	(14,242)
Net Change in Fund Balance	65,246	51,004	(14,242)
Net Change in Fund Balance	1,000	3,163	2,163
Fund Balances, Beginning of Year		99,860	99,860
Fund Balances, End of Year	\$ 1,000	\$ 103,023	\$ 102,023

## CITY OF MOUNT DORA, FLORIDA BUDGET TO ACTUAL COMPARISION - NON-MAJOR FUND OTHER CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019 (Concluded)

	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues			
Miscellaneous Income	\$ -	\$ 60,502	\$ 60,502
Total Revenues		60,502	60,502
Expenditures			
General Government			
Operating	82,868	1,371	81,497
Capital Outlay	1,148,711	56,643	1,092,068
Culture and Recreation:			
Operating	124,302	1,661	122,641
Capital Outlay	1,723,064	85,259	1,637,805
Transportation:			
Capital Outlay	-	6	(6)
Debt Service:			
Interest			
(Total Expenditures)	(3,078,945)	(144,940)	2,934,005
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(3,078,945)	(84,438)	2,994,507
Other Financing Sources (Uses)			
Issuance of Debt	3,078,945	3,040,000	(38,945)
Total Other Financing Sources (Uses)	3,078,945	3,040,000	(38,945)
Net Change in Fund Balance	-	2,955,562	2,955,562
Fund Balances, Beginning of Year		28,274	28,274
Fund Balances, End of Year	\$ -	\$ 2,983,836	\$ 2,983,836



## CITY OF MOUNT DORA, FLORIDA COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS SEPTEMBER 30, 2019

	Vehicle Replacement Fund	Self Insurance Fund	Total
Assets			
Current Assets:			
Pooled Cash and Investments	\$ 1,025,257	\$ 1,587,888	\$ 2,613,145
Accrued Interest Receivable	689	11	700
Prepaid Items	24,453		24,453
Total Current Assets	1,050,399	1,587,899	2,638,298
Capital Assets:			
Property, Plant and Equipment	2,588,051	38,331	2,626,382
(Accumulated Depreciation and Amortization)	(1,441,189)	(38,331)	(1,479,520)
Total Capital Assets - Cost Less Depreciation	1,146,862		1,146,862
Total Assets	2,197,261	1,587,899	3,785,160
Liabilities and Net Position			
Current Liabilities			
Accounts Payable	-	854,526	854,526
Capital Lease Obligation	57,436		57,436
Total Current Liabilities	57,436	854,526	911,962
Non-Current Liabilities			
Capital Lease Obligation	407,961	-	407,961
Total Liabilities	407,961		407,961
Net Position			
Net Investment in Capital Assets	681,465	-	681,465
Unrestricted	1,050,399	733,373	1,783,772
Total Net Position	1,731,864	733,373	2,465,237
Total Liabilities and Net Position	\$ 2,197,261	\$ 1,587,899	\$ 3,785,160

## CITY OF MOUNT DORA, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS SEPTEMBER 30, 2019

	Vehicle Replacement Fund		ı	Self nsurance Fund	Total	
Operating Revenues				-		
Charges for Services	\$	287,789	\$	3,360,632	\$ 3,648,421	
Operating Expenses						
Administration and General		49,045		2,880,981	2,930,026	
Rental Expense		126,662		-	126,662	
Depreciation and Amortization		255,122			 255,122	
Total Operating Expenses		430,829		2,880,981	3,311,810	
Operating Income (Loss)		(143,040)		479,651	 336,611	
Non-Operating Revenues (Expenses)						
Investment Earnings		15,217		16,470	31,687	
Other Income (Loss)		-		52,589	52,589	
Interest Expense		(30,519)		-	(30,519)	
Total Non-Operating Revenues (Expenses)		(15,302)		69,059	53,757	
Change in Net Position		(158,342)		548,710	390,368	
Net Position, Beginning of Year		1,890,206		184,663	 2,074,869	
Net Position, End of Year	\$	1,731,864	\$	733,373	\$ 2,465,237	

## CITY OF MOUNT DORA, FLORIDA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS SEPTEMBER 30, 2019

	Vehicle Self Replacement Insurance Fund Fund		Insurance	Total	
Cash Flows from Operating Activities					_
Cash Received from Customers, Including Cash	\$	287,789	\$	3,360,632	\$ 3,648,421
Cash Paid to Suppliers		(121,908)		(2,637,854)	(2,759,762)
Total Cash Provided by (Used in) Operating Activities		165,881		722,778	 888,659
Cash Flows from Non-Capital Financing Activities					
Other Non-Operating Income		-		52,589	52,589
Total Cash Provided by Non-Capital Financing Activities				52,589	 52,589
Cash Flows from Capital and Related Financing Activities					
Property, Plant and Equipment Acquisitions		(231,655)		-	(231,655)
Principal Paid on Capital Lease Obligation		(108,110)		-	(108,110)
Interest Paid on Capital Lease Obligation		(30,519)		_	(30,519)
Net Cash Provided by (Used in) Capital and Related					
Financing Activities		(370,284)			 (370,284)
Cash Flows from Investing Activities					
Investment Earnings (Loss)		15,688		16,952	32,640
Total Cash Flows from Investing Activities		15,688		16,952	32,640
Net Increase (Decrease) in Cash and Cash Equivalents		(188,715)		792,319	603,604
Cash and Cash Equivalents, Beginning of Year		1,213,972		795,569	2,009,541
Cash and Cash Equivalents, End of Year	\$	1,025,257	\$	1,587,888	\$ 2,613,145
Shown in the Financial Statements as:					
Pooled Cash and Investments	\$	1,025,257	\$	1,587,888	\$ 2,613,145
Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities:					
Operating Income (Loss)	\$	(143,040)	\$	479,651	\$ 336,611
Adjustments to Reconcile Operating Income					_
(Loss) to Net Cash Provided by (Used in)					
Operating Activities:					
Depreciation and Amortization		255,122		-	255,122
Changes in Assets Decrease (Increase) and					
Liabilities Increase (Decrease):					
Prepaid Expenses		53,847			53,847
Accounts Payable		(48)		243,127	 243,079
Total Adjustments		308,921	.4	243,127	 552,048
Net Cash Provided by (Used in) Operating Activities	\$	165,881	\$	722,778	\$ 888,659



### CITY OF MOUNT DORA, FLORIDA COMBINING STATEMENT OF FIDUCIARY NET POSITION SEPTEMBER 30, 2019

		General Employees' Retirement Plan	Police Officers' Retirement Plan			refighters' etirement Plan	2019 		
Assets									
Cash and Cash Equivalents	\$	10,349	\$	84	\$	123	\$	10,556	
Interest Receivable		1,605		1,289		789		3,683	
Investments at Fair Value		17,064,279		12,281,038		9,004,808		38,350,125	
Total Assets		17,076,233		12,282,411		9,005,720		38,364,364	
Liabilities									
Accounts Payable and Accrued									
Liabilities		7,874		1,625		2,545		12,044	
Total Liabilities		7,874		1,625		2,545		12,044	
Total Net Position Held in Trust for Pension	<b>A</b>	47,000,350	ć	42 200 700	¢	0.002.475	ć	20 252 222	
Benefits	\$	17,068,359	\$	12,280,786	\$	9,003,175	\$	38,352,320	

### CITY OF MOUNT DORA, FLORIDA COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION SEPTEMBER 30, 2019

	General imployees' Retirement Plan	F	Police Officers' Retirement Plan	Firefighters' Retirement Plan		2019 Totals
Additions						
Contributions:						
Employer	\$ 388,792	\$	377,947	\$	321,670	\$ 1,088,409
Employees	20,761		185,428		147,401	353,590
State of Florida			111,393		89,684	201,077
Total Contributions	409,553		674,768		558,755	 1,643,076
Investment Earnings:						
Investment Earnings	1,202,990		273,358		252,571	1,728,919
(Less Investment						
Management Fees)	(49,099)		(21,500)		(31,017)	(101,616)
Net Investment Earnings	1,153,891		251,858		221,554	1,627,303
Total Additions	 1,563,444		926,626		780,309	3,270,379
Deductions						
Benefits	1,183,006		463,369		385,180	2,031,555
Administrative Expenses	31,974		26,641		34,715	93,330
Total Deductions	(1,214,980)		(490,010)		(419,895)	(2,124,885)
Change in Net Position	348,464		436,616		360,414	1,145,494
Net Position, Beginning of Year	 16,719,895		11,844,170		8,642,761	37,206,826
Net Position, End of Year	\$ 17,068,359	\$	12,280,786	\$	9,003,175	\$ 38,352,320

STATISTICAL SECTION (UNAUDITED)

#### CITY OF MOUNT DORA STATISTICAL SECTION - UNAUDITED

This part of the City of Mount Dora's comprehensive annual financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

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These tables contain trend information to help the reader understand how the City's financial performance has changed over time.

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#### B. Revenue Capacity

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#### D. Demographic and Economic Information Financial Trends

These tables offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

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#### E. Operating Information

These tables contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

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#### CITY OF MOUNT DORA NET POSITION BY COMPONENT

Table A - 1 (accrual basis of accounting) Last Ten Fiscal Years

			Fiscal Year			
	 2019	2018	2017		2016 <sup>(2)</sup>	2015
Governmental Activities						
Net investment in capital assets	\$ 38,203,305	\$ 36,914,412	\$ 38,265,015	\$	38,465,921	\$ 39,571,544
Restricted	9,095,455	9,116,325	7,126,140		5,238,368	3,241,613
Unrestricted	(11,257,473)	(11,995,733)	636,760		2,027,583	1,710,120
Total governmental activities net position	 36,041,287	 34,035,004	46,027,915		45,731,872	 44,523,277
Business-type activities						
Net investment in capital assets	46,898,927	44,662,505	46,272,293		44,565,914	43,706,330
Restricted	5,118,454	3,985,588	3,387,839		3,541,192	3,374,523
Unrestricted	10,960,143	9,372,725	10,435,533		6,419,413	4,784,058
Total business-type activities net position	62,977,524	58,020,818	60,095,665		54,526,519	51,864,911
Primary government						
Net investment in capital assets	85,102,232	81,576,917	84,537,308		83,031,835	83,277,874
Restricted	14,213,909	13,101,913	10,513,979		8,779,560	6,616,136
Unrestricted	(297,330)	(2,623,008)	11,072,293		8,446,996	6,494,178
Total primary government net position	\$ 99,018,811	\$ 92,055,822	\$ 106,123,580	\$	100,258,391	\$ 96,388,188
	 (4)	 	 Fiscal Year			 (4)
	 2014 <sup>(1)</sup>	 2013 <sup>(1)</sup>	 2012 <sup>(1)</sup>		<b>2011</b> <sup>(1)</sup>	 2010 <sup>(1)</sup>
Governmental Activities						
Net investment in capital assets	\$ 38,938,810	\$ 37,977,455	\$ 37,109,503	\$	35,388,167	\$ 35,188,792
Restricted	3,675,538	4,446,851	3,895,130		5,132,210	5,975,018
Unrestricted	 3,788,034	 3,082,453	 3,924,583		4,517,329	 3,988,383
Total governmental activities net position	 46,402,382	 45,506,759	 44,929,216	_	45,037,706	 45,152,193
Business-type activities						
Net investment in capital assets	41,954,352	36,021,284	32,242,768		30,431,980	30,364,657
Restricted	3,163,254	3,256,639	3,948,652		5,771,202	6,073,074
Unrestricted	 3,762,944	 7,359,662	 9,360,418		8,664,640	 7,633,663
Total business-type activities net position	 48,880,550	 46,637,585	 45,551,838		44,867,822	 44,071,394
Primary government						
Net investment in capital assets	80,893,162	73,998,739	69,352,271		65,820,147	65,553,449
Restricted	6,838,792	7,703,490	7,843,782		10,903,412	12,048,092
Unrestricted	 7,550,978	 10,442,115	 13,285,001		13,181,969	 11,622,046
Total primary government net position	\$ 95,282,932	\$ 92,144,344	\$ 90,481,054	\$	89,905,528	\$ 89,223,587

 $<sup>^{(1)}</sup>$  Prior years were not restated for GASB Statement Number 68 - Accounting and Financial Reporting for Pensions - See Note 11

<sup>(2)</sup> Prior year adjusted for prior period adjustment

#### CITY OF MOUNT DORA CHANGES IN NET POSITION

Table A - 2, Part 1A (accrual basis of accounting) Last Five Fiscal Years\*

	Fiscal Year								
	2019	2018	2017	2016	2015				
Program Revenues									
Governmental activities									
Charges for Services									
General government	\$ 242,634	\$ 99,980	\$ 136,237	\$ 82,736	76,369				
Public safety	3,340,793	1,496,587	1,877,663	1,373,357	854,158				
Physical environment	-	-	-	-	-				
Transportation	-	-	-	-	-				
Culture and recreation	698,161	331,235	405,371	300,502	311,913				
Operating Grants and Contributions									
General government	867,598	123,769	86,792	20,896	22,834				
Public safety	412,254	-	-	-	-				
Physical environment	-	-	-	-	-				
Transportation	-	116,117	-	-	-				
Culture and recreation	121,958	46,000	-	-	-				
Grants and aid	-	-	-	-	-				
Capital Grants and Contributions									
General government	-	-	-	-	-				
Public safety	146,254	116,439	384,674	174,909	142,861				
Physical environment	-	-	-	-	-				
Transportation	-	-	-	-	-				
Culture and recreation	672,883	526,192	553,569	501,827	300,763				
Grants and aid	-	-	-	-	-				
Total governmental activities program revenues	6,502,535	2,856,319	3,444,306	2,454,227	1,708,898				
Business-type activities									
Charges for services									
Electric Utility	9,940,283	10,013,428	9,382,512	9,931,019	11,224,288				
Water and Wastewater Utility	11,024,880	10,451,116	10,351,583	9,187,745	8,645,543				
Sanitation	2,008,061	1,990,391	1,972,182	2,296,079	2,268,030				
Stormwater Utility	1,062,898	1,024,745	945,199	943,421	938,126				
Cemetery	172,500	62,345	61,594	69,282	80,981				
Operating grants and contributions	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , , , , , , , , , , , , , , , , , , ,	,	,				
Electric Utility	-	-	-	-	-				
Water and Wastewater Utility	-	-	-	-	-				
Sanitation	-	-	-	-	-				
Stormwater Utility	-	-	-	-	-				
Capital Grants and Contributions									
Electric Utility	171,406	-	_	-	_				
Water and Wastewater Utility	2,578,807	1,527,808	2,932,137	2,358,499	1,148,195				
Stormwater Utility	1,995,786	20,789	-	-	641,548				
Total business-type activities program revenues	28,954,621	25,090,622	25,645,207	24,786,045	24,946,711				
Total primary government program revenues	\$ 35,457,156		\$ 29,089,513	\$ 27,240,272					

#### CITY OF MOUNT DORA CHANGES IN NET POSITION

Table A - 2, Part 1B (accrual basis of accounting) Prior Five Fiscal Years\*

	Fiscal Year										
	- 2	2014		2013		2012		2011		2010	
Program Revenues											
Governmental activities											
Charges for Services											
General government	\$	71,126	\$	69,815	\$	166,504	\$	322,883	\$	181,715	
Public safety		939,679		852,862		594,772		630,286		807,850	
Physical environment		3,974		3,129		2,300		4,709		4,704	
Transportation		-		-		-		-		-	
Culture and recreation		183,945		163,442		593,660		419,559		612,157	
Operating Grants and Contributions											
General government		-		-		-		-		-	
Public safety		6,307		-		-		-		-	
Physical environment		37,500		-		-		-		-	
Transportation		19,637		21,193		161,939		161,189		161,520	
Culture and recreation		-		-		-		-		-	
Grants and aid		-		-		-		-		-	
Capital Grants and Contributions											
General government		-		-		_		-		_	
Public safety		58,151		149,953		107,254		202,063		221,091	
Physical environment		-		-		230,825		380,442		85,531	
Transportation		340,561		-				-		-	
Culture and recreation		791,212		813,826		245,459		186,680		341,138	
Grants and aid		-		-		- 10,100		,		-	
Total governmental activities program revenues	-	2,452,092		2,074,220		2,102,713		2,307,811		2,415,706	
Business-type activities											
Charges for services											
Electric utility	1	0,682,392		10,324,206		10,997,916		12,035,897		12,915,245	
Water and Wastewater utility		8,068,351		7,499,207		6,827,438		6,844,702		5,971,629	
Sanitation		2,174,190		2,117,927		2,036,994		1,978,335		1,908,373	
Stormwater utility		852,208		851,139		842,054		845,683		814,734	
Cemetery		60,303		29,391		57,378		47,866		61,305	
Operating grants and contributions		,		•		•		,		,	
Electric utility		-		-		-		-		-	
Water and Wastewater utility		_		3,025		2,000		2,250		2,000	
Sanitation		_		, -		-		, -		, -	
Stormwater utility		_		-		115,929		-		2,466	
Capital Grants and Contributions						- ,- ==				,	
Electric utility		_		29,769		31,508		45,840		_	
Water and Wastewater utility		1,901,875		1,294,754		653,726		521,530		971,208	
Stormwater utility		117,007		202,331		-		44,485		-	
Total business-type activities program revenues	2	3,856,326		22,351,749		21,564,943		22,366,588		22,646,960	
Total primary government program revenues		6,308,418	\$	24,425,969	\$	23,667,656	\$	24,674,399	\$	25,062,666	
rotal primary government program revenues	<del>y</del> 2	0,000,410	٧	27,723,303	٧	23,007,030	7	27,017,000	٧	23,002,000	

#### CITY OF MOUNT DORA CHANGES IN NET POSITION

Table A - 2, Part 2A (accrual basis of accounting) Last Five Fiscal Years

	Fiscal Year									
		2019		2018		2017		2016		2015
Expenses										
Governmental Activities										
General Government	\$	4,624,635	\$	3,765,569	\$	4,378,473	\$	2,515,665	\$	2,487,548
Public Safety		10,703,799		8,599,093		9,141,534		8,459,167		7,917,059
Physical Environment		-		-		-		-		-
Transportation		2,419,628		2,221,672		1,783,024		1,711,706		1,633,927
Culture and Recreation		3,851,962		3,283,801		3,360,990		3,534,111		3,509,701
Interest on long-term debt		851,287		118,451		133,730		114,861		111,527
Total governmental activities expenses		22,451,311		17,988,586		18,797,751		16,335,510		15,659,762
Business-type activities										
Electric		9,082,979		9,082,774		8,783,558		8,790,242		8,839,187
Water / Wastewater		9,521,722		8,048,315		7,008,509		6,915,678		6,961,483
Sanitation		2,181,117		2,139,906		1,953,190		2,310,103		2,222,235
Stormwater		1,109,290		1,349,877		835,402		813,456		807,683
Cemetery		135,975		123,700		145,160		141,672		144,538
Total business-type activities expenses		22,031,083		20,744,572		18,725,819		18,971,151		18,975,126
Total primary government expenses		44,482,394		38,733,158		37,523,570		35,306,661		34,634,888
Not (Eymansa) / Payanya										
Net (Expense)/Revenue Governmental activities		(15,948,776)		(15,132,269)		(15,941,432)		(12,891,204)		(13,205,535)
Business-type activities		6,923,538		4,346,051		6,364,803		6,674,056		5,810,919
Total primary government net expense		(9,025,238)		(10,786,218)		(9,576,629)		(6,217,148)		(7,394,616)
rotal primary government het expense	_	(3,023,238)		(10,700,210)		(3,370,023)		(0,217,140)		(7,334,010)
General revenues and other changes in net position										
Governmental activities										
General revenues										
Property taxes		6,613,825		6,123,406		5,443,802		5,250,124		5,063,514
Public service taxes		2,081,078		1,966,452		2,032,368		1,981,001		1,529,506
Discretionary Sales Surtax		1,379,467		-		-		-		-
Local Option Fuel Taxes		265,905		_		-		-		_
Local Business Tax		24,138		_		-		-		_
Other taxes (1)		-		1,657,236		1,559,177		1,521,904		1,918,442
Franchise fees		778,203		750,159		714,320		721,220		702,324
State and County shared rev unrestricted		2,937,416		2,620,194		2,437,309		2,355,149		2,192,121
Investment earnings (losses)		707,449		99,318		111,107		98,226		85,295
Miscellaneous revenue		315,278		599,589		211,955		1,449,531		316,194
Transfers		2,852,300		2,782,250		3,139,450		2,997,250		2,845,050
Total governmental activities		17,955,059		16,598,604		15,649,488		16,374,405		14,652,446
Business-type activities										
Interest earnings (losses)		553,748		161,064		107,508		117,241		117,738
Miscellaneous revenue		331,720		128,590		95,297		28,599		69,365
Transfers		(2,852,300)		(2,782,250)		(3,139,450)		(2,997,250)		(2,845,050)
Total business-type activities		(1,966,832)		(2,492,596)		(2,936,645)		(2,851,410)		(2,657,947)
Total primary government		15,988,227		14,106,008		12,712,843		13,522,995		11,994,499
Change in Net Position										
Governmental activities		2,006,283		1,466,335		(291,944)		3,483,201		1,446,911
Business-type activities		4,956,706		1,853,455		3,428,158		3,822,646		3,152,972
Total primary government: change in net position	\$	6,962,989	\$	3,319,790	\$	3,136,214	Ś	7,305,847	Ś	4,599,883
	~	0,002,000	Υ	5,515,750	7	0,200,227	7	.,000,071	7	.,555,555

<sup>(1)</sup> In the current year, other taxes were broken out to provide more detail

#### CITY OF MOUNT DORA CHANGES IN NET POSITION

Table A - 2, Part 2 (accrual basis of accounting) Prior Five Fiscal Years

	Fiscal Year									
		2014		2013		2012		2011		2010
Expenses										
Governmental Activities										
General Government	\$	2,493,630	\$	2,432,163	\$	2,130,728	\$	2,287,971	\$	2,256,811
Public Safety		7,934,780		7,567,046		7,603,665		7,803,814		7,477,581
Physical Environment		-		-		2,316		1,791		2,285
Transportation		1,574,628		1,664,660		1,681,721		1,505,870		1,598,941
Culture and Recreation		3,214,825		2,877,536		2,645,608		2,474,613		2,370,129
Interest on long-term debt		116,189		82,169		102,941		194,133		249,881
Total governmental activities expenses		15,334,052		14,623,574		14,166,979		14,268,192		13,955,628
Business-type activities										
Electric		9,201,878		9,079,195		9,602,536		10,290,807		11,469,781
Water / Wastewater		6,633,938		6,612,703		6,186,750		6,719,473		6,098,546
Sanitation		2,167,724		2,091,761		2,031,374		1,970,385		1,949,096
Stormwater		878,731		988,600		847,512		807,019		708,143
Cemetery		147,258		136,146		144,469		173,149		148,597
Total business-type activities expenses		19,029,529		18,908,405		18,812,641		19,960,833		20,374,163
Total primary government expenses		34,363,581		33,531,979		32,979,620		34,229,025		34,329,791
Net (Expense)/Revenue										
Governmental activities		(13,625,154)		(12,549,354)		(12,092,759)		(12,891,204)		(11,539,922)
Business-type activities		5,917,182		3,443,344		3,539,108		6,674,056		2,272,797
Total primary government net expense		(7,707,972)		(9,106,010)		(8,553,651)		(6,217,148)		(9,267,125)
General revenues and other changes in net position	1									
Governmental activities										
General revenues										
Property taxes		4,644,345		4,571,110		4,547,594		4,445,380		4,861,132
Public service taxes		1,446,485		1,867,561		1,820,926		1,857,841		1,873,661
Other taxes		1,902,317		1,351,654		910,268		954,811		1,075,927
Franchise fees		661,317		629,953		641,789		671,730		677,432
State and County shared rev unrestricted		2,013,460		1,804,701		1,746,271		1,598,248		1,567,623
Investment income		95,934		(45,406)		70,285		118,506		257,595
Miscellaneous revenue		261,675		361,624		45,022		450,978		393,164
Transfers		2,752,050		2,691,300		2,173,621		1,748,400		1,936,850
Total governmental activities		13,777,583		13,232,497		11,955,776		11,845,894		12,643,384
Business-type activities										
Interest earnings		94,334		(49,812)		72,160		107,916		200,198
Miscellaneous revenue		73,884		38,387		33,175		31,157		77,636
Transfers		(2,752,050)		(2,691,300)		(2,173,621)		(1,748,400)		(1,936,850)
Total business-type activities		(2,583,832)		(2,702,725)		(2,068,286)		(1,609,327)		(1,659,016)
Total primary government		11,193,751		10,529,772		9,887,490		10,236,567		10,984,368
Change in Net Position										
Governmental activities		152,429		683,143		(136,983)		(1,045,310)		1,103,462
Business-type activities		3,333,350		740,619		1,470,822		5,064,729		613,781
Total primary government: change in net position	\$		\$	1,423,762	\$		\$	4,019,419	\$	1,717,243
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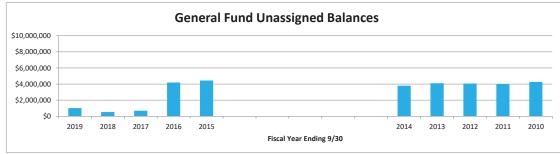
#### CITY OF MOUNT DORA FUND BALANCES - GOVERNMENTAL FUNDS

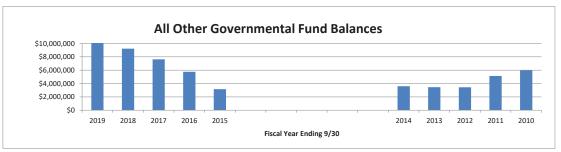
Table A - 3

(modified accrual basis of accounting)
Last Ten Fiscal Years

			Fiscal Year		
	2019	2018	2017	2016	2015
General Fund					
Nonspendable - Inventory, Prepaids, and Receivables	\$ 2,206,182 \$	1,897,557	\$ 1,730,112 \$	86,104 \$	14,960
Assigned for Future Expenditures	-	1,294,513	1,234,144	-	-
Unassigned	1,022,691	527,479	694,909	4,196,476	4,437,623
Total General Fund	3,228,873	3,719,549	3,659,165	4,282,580	4,452,583
All Other Governmental Funds					
Nonspendable- Inventory & Prepaids	7,897	7,897	39,544	7,498	-
Restricted for					
Capital Improvements	6,962,279	3,791,261	3,296,847	3,629,598	1,873,510
Redevelopment	2,931,172	3,541,414			
Debt Service	-	-	540,888	621,764	578,253
Building Inspections	2,213,935	1,757,858	1,654,917	969,462	774,021
Fire Protection	22,752,700				
Law Enforcement	18,850	22,733	14,057	13,795	15,829
Special Events	9,219	3,059	-	-	-
Assigned					
Subsequent Year's Budgets	-	-	1,977,700	562,123	677,600
Capital Improvement	-	-	-	-	-
Building Inspections	-	-	-	-	-
Debt Service	103,023	99,860	97,526	95,067	102,573
Unassigned	-	-	(4,888)	(148,216)	(873,909)
Total all other governmental funds	34,999,075	9,224,082	7,616,591	5,751,091	3,147,877
Total Fund Balances	\$ 38,227,948 \$	12,943,631	\$ 11,275,756 \$	10,033,671 \$	7,600,460

			Fiscal Year		
	 2014	2013	2012	2011	2010
General Fund					
Nonspendable- Inventory & Prepaids	\$ 31,073	\$ 36,561	\$ 344,001	\$ 331,602	\$ 55,119
Assigned for Future Expenditures	158,250	-	-	-	-
Unassigned	 3,792,396	4,098,436	4,064,399	4,000,305	4,266,521
Total General Fund	 3,981,719	4,134,997	4,408,400	4,331,907	4,321,640
All Other Governmental Funds					
Nonspendable- Inventory & Prepaids	-	-	120	659	-
Restricted for					
Capital Improvements	2,560,066	3,089,095	2,640,334	2,802,496	4,151,774
Debt Service	501,027	466,635	414,732	406,374	909,183
Building Inspections	608,353	386,484	283,917	336,403	897,318
Law Enforcement	6,092	5,548	2,194	13,266	12,812
Library Improvements	-	-	-	-	3,931
Assigned					
Subsequent Year's Budgets	-	-	-	-	-
Capital Improvement	585,950	391,877	439,392	1,319,541	-
Building Inspections	-	107,212	-	184,600	-
Debt Service	124,544	-	113,653	68,871	-
Unassigned	 (790,504)	(992,741)	(462,536)	-	-
Total all other governmental funds	3,595,528	3,454,110	3,431,806	5,132,210	5,975,018
Total Fund Balances	\$ 7,577,247	\$ 7,589,107	\$ 7,840,206	\$ 9,464,117	\$ 10,296,658





# CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS Table A - 4

(modified accrual basis of accounting) Last Ten Fiscal Years

Fiscal Year

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Program Revenues										
Governmental Activities										
Taxes	\$ 10,364,413 \$	\$ 9,746,944 \$	9,035,347	\$ 8,753,029 \$	8,511,462	\$ 7,993,147 \$	7,790,325 \$	7,651,220 \$	7,534,701 \$	7,959,401
Permits and Fees	3,832,250	1,467,949	1,840,878	1,371,848	1,262,281	1,247,681	1,181,697	939,458	1,038,659	1,183,824
Intergovernmental	4,154,535	2,814,429	2,636,455	2,467,748	2,304,478	2,957,867	2,394,677	2,361,634	2,305,642	2,027,997
Charges for service	1,084,176	726,715	685,474	574,372	617,258	546,271	446,413	447,480	391,044	421,637
Fines and forfeitures	51,677	61,211	47,843	56,842	54,137	65,920	91,093	56,546	71,420	107,353
Impact fees	818,715	1,081,981	1,283,849	1,036,818	354,101	308,960	394,996	183,886	222,067	491,211
Miscellaneous revenue	1,171,735	505,874	424,497	396,024	695,961	299,751	205,288	329,616	524,797	638,443
Interfund Charges	2,936,392	2,852,492	2,364,750	-	-	-	-	-	1	1
Total revenues	24,413,893	19,257,595	18,319,093	14,656,681	13,799,678	13,419,597	12,504,489	11,969,840	12,088,330	12,829,866
Program Expenditures										
Governmental activities										
General government	7,170,089	6,360,293	6,118,729	2,043,490	1,908,439	1,901,031	1,827,389	1,648,091	1,824,705	1,711,285
Public safety	9,907,681	8,613,452	8,118,344	8,005,980	7,663,558	7,555,835	7,348,666	7,050,015	7,359,005	6,964,266
Transportation	1,487,764	1,519,363	1,021,572	983,647	1,009,792	997,831	1,096,255	1,197,185	1,054,922	1,137,263
Culture and recreation	2,673,629	2,439,149	2,371,247	2,626,538	2,637,960	2,278,382	2,050,337	1,873,294	1,852,700	1,802,722
Grants and aid	•	1	110,070	57,155	290,717	327,972	119,344	93,207	59,941	44,899
Capital outlay	3,227,823	2,374,164	2,596,066	842,649	2,944,798	2,590,739	5,175,526	3,573,110	2,132,785	3,148,571
Debt service										
Principal payments	1,892,218	915,207	903,109	539,261	410,300	396,300	253,400	246,800	195,000	2,690,000
Interest	529,809	118,451	133,730	122,000	121,233	135,417	75,971	85,670	240,923	252,833
Other costs	319,043	1	-	-	-	-	-	1	34,690	1,050
Total expenditures	27,238,056	22,340,079	21,372,867	15,220,720	16,986,797	16,183,507	17,946,888	15,767,372	14,754,671	17,752,889
(Deficiency) Excess of Revenues										
(under) over expenditures	(2,824,163)	(3,082,484)	(3,053,774)	(564,039)	(3,187,119)	(2,763,910)	(5,442,399)	(3,797,532)	(2,666,341)	(4,923,023)
Other financing sources (uses)										
Transfers in	3,957,220	4,612,461	5,468,235	5,684,250	5,013,900	4,684,550	4,600,300	4,393,000	4,336,068	3,827,839
Transfer out	(1,104,920)	(1,850,672)	(2,328,785)	(2,687,000)	(2,168,850)	(1,932,500)	(1,909,000)	(2,219,379)	(2,587,668)	(1,890,989)
Sale of Capital Assets	62,089	151,455	•	1	1	•	•	1	•	1
Issuance of debt/debt proceeds	25,191,091	1,837,115	1,156,409	•	365,282	1	2,500,000		3,635,400	1
Payment to Refund Bond Escrow	1	1	1	1	1	1	1	1	(3,550,000)	1
Total other financing sources (uses)	28,108,480	4,750,359	4,295,859	2,997,250	3,210,332	2,752,050	5,191,300	2,173,621	1,833,800	1,936,850
Net change in fund balance	\$ 25,284,317 \$	, 1,667,875 \$	1,242,085 \$	, 2,433,211 \$	23,213 \$	(11,860) \$	(251,099) \$	(1,623,911) \$	(832,541) \$	(2,986,173)
Debt service as a percentage	, r	ŗ	L	ò	ò	ò	ò	Č	ò	,
or non-capital expenditures	II.5%	2.7%	%5.5%	4.6%	3.8%	3.9%	%7.7	7.4%	3.3%	17.9%

#### CITY OF MOUNT DORA ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY

Table B - 1 Last Ten Fiscal Years

Fiscal			_			
Fiscal Year		lue for Operating	· ·	Gross	Final	
Ending	Real	Personal	Centrally Assessed	Taxable	Taxable	Millage
September 30	Property (1)	Property (1)	Property (2)	Value	Value	Rate (3)
2019	\$ 1,043,419,892	\$ 45,287,665	\$ 379,019	\$ 1,089,086,576	\$ 1,087,000,621	6.3000
2018	962,774,319	44,382,663	364,524	1,007,521,506	1,006,953,873	6.3000
2017	899,551,477	44,962,477	311,607	944,825,561	940,285,927	5.9970
2016	861,847,155	45,311,719	325,695	907,484,569	906,012,014	5.9970
2015	828,560,497	44,513,187	236,914	873,310,598	872,835,967	5.9970
2014	798,550,995	46,102,058	235,200	844,888,253	846,434,428	5.6667
2013	785,528,309	47,693,338	133,725	833,355,372	833,882,478	5.6667
2012	819,806,223	49,908,031	155,770	869,870,024	869,405,079	5.3891
2011	869,303,640	50,742,218	184,349	920,230,207	919,851,972	5.0190
2010	945,851,029	50,632,664	239,138	996,722,831	994,673,443	5.0190

Source: Lake County Property Appraiser (Forms DR-420 and DR-422)

Notes:

Centrally assessed property consists of railroad and telegraph

Property in the City is reassessed each year. Property is assessed at actual value; therefore, the assessed values are equal to actual value and a separate table for assessed and actual data is not presented.

<sup>(2)</sup> systems which are assessed by the State of Florida.

<sup>(3)</sup> Millage rates are levied per \$1,000 of taxable value.

#### CITY OF MOUNT DORA DIRECT AND OVERLAPPING PROPERTY TAX RATES

Table B - 2 (rate per \$1,000 of assessed value) Last Ten Fiscal Years

	Direct Rate <sup>(1)</sup>				Overlapping Ra	ates <sup>(2)</sup>				
	City of Mount	Lake County	Lake County	Lake County	Lake County	Lake County	<b>Lake County</b>		St. Johns	
Fiscal	<b>Dora Operating</b>	<b>BCC General</b>	BCC Voted	<b>District School</b>	<b>District School</b>	Water	Ambulance	North Lake	<b>River Water</b>	
Year	Millage	Fund	Debt Service	Board (State)	Board (Local)	Authority	Service	Hospital	Mgt District	Total
2019	6.3000	5.1180	0.1324	4.8550	1.5000	0.4900	0.4629	0.9800	0.2562	20.0945
2018	6.3000	5.1180	0.1524	5.1030	1.5000	0.2554	0.4629	1.0000	0.2724	20.1641
2017	5.9970	5.1180	0.1524	5.3750	1.5000	0.2554	0.4629	1.0000	0.2885	20.1492
2016	5.9970	5.3051	0.1600	5.6970	1.5000	0.2554	0.4629	1.0000	0.3023	20.6797
2015	5.6667	5.3856	0.1600	5.7460	1.5000	0.2554	0.4629	1.0000	0.3164	20.4930
2014	5.6667	4.7309	0.1900	4.9220	2.2480	0.2554	0.3853	1.0000	0.3283	19.7266
2013	5.6667	4.7309	0.1900	5.8200	1.5000	0.2554	0.3853	1.0000	0.3313	19.8796
2012	5.3891	4.7309	0.1101	5.8940	1.5000	0.2405	0.3853	1.0000	0.3313	19.5812
2011	5.0190	4.7309	0.1101	6.0230	1.5000	0.2405	0.3853	1.0000	0.4158	19.4246
2010	5.0190	4.6511	0.1101	6.0320	1.5000	0.2130	0.4651	1.0000	0.4158	19.4061

Source: Lake County Property Appraiser

Notes: (1) Direct rate is the rate levied by the City of Mount Dora City Council for operating purposes (i.e. the general fund millage).

<sup>(2)</sup> Overlapping rates are those of State, County and other governmental entities that apply to property owners within the City of Mount Dora.

## CITY OF MOUNT DORA PRINCIPAL PROPERTY TAXPAYERS

Table B - 3, Part 1 Last Five Fiscal Years

										Fiscal Year	ear									
		2019	6			2018	~			2017	7			2016	91			2015	15	
				Percent of			Ь	Percent of				Percent of				Percent of			-	Percent of
				Total City			_	Total City				Total City				Total City				Total City
		Taxable		Taxable	i.	Faxable		Taxable	Ε.	Faxable		Taxable	Ta	Taxable		Taxable	_	Taxable		Taxable
		Assessed		Assessed	As	Assessed	•	Assessed	As	Assessed		Assessed	Asse	Assessed		Assessed	Ă	Assessed		Assessed
Taxpayer		Value	Rank	Value		Value R	Rank	Value		Value R	Rank	Value	Vė	Value	Rank	Value		Value	Rank	Value
Magnolia Place Apartments Assoc. LLC	\$	19,122,715	1	1.76%	\$ 1	18,349,808	1	1.82%	\$	17,347,031	1	1.84%	\$ 16	16,176,809	1	1.79%	\$	15,270,799	1	1.75%
Veranda Mt Dora LLC		10,130,743	2	0.93%		8,169,099	4	0.81%		6,768,340	2	0.72%	9	6,399,439	7	0.71%		6,065,285	7	%69.0
HI-C Investments, Ltd.		10,107,079	3	0.93%		9,953,508	2	0.99%		8,834,978	2	0.94%	00	8,421,859	2	0.93%		7,853,270	4	%06:0
Waterman Healthcare Care Systems, Inc.		9,560,748	4	0.88%		7,553,233	2	0.75%		7,149,013	4	0.76%	7	7,415,557	4	0.82%		7,898,704	33	%06:0
Wal-Mart Stores East, Inc.		8,772,358	2	0.81%		8,688,761	3	0.86%		8,411,587	3	0.89%	00	8,411,860	3	0.93%		8,412,634	2	%96.0
Waterman Communities		7,971,916	9	0.73%		•		1		٠				٠		0.00%		•		0.00%
Real Sub LLC		7,526,241	7	0.69%		•		1		٠				٠		0.00%		•		0.00%
Main Street Leasing Co.		7,522,743	8	0.69%		7,032,357	7	0.70%		6,387,712	6	0.68%	τŷ	5,882,905	10	0.65%		5,729,344	6	%99.0
Lowe's Home Centers, Inc.		6,697,972	6	0.62%		6,730,888	8	0.67%		6,429,662	∞	٠	9	6,462,577	9	0.71%		6,454,847	2	0.74%
Target Corp.		6,690,279	10	0.62%		6,716,418	6	0.67%		6,189,384	10	0.66%	9	6,215,522	∞	%69:0		6,241,062	9	0.72%
Pine Tree PME Loch Leven LLC		•		,		7,162,934	9	0.71%		•		0.00%		٠				5,708,553	10	0.65%
Spring Harbor, Ltd.		•		,		6,480,792	10	0.64%		6,482,611	7	0.69%	9	6,156,978	6	0.68%		•		0.00%
Lake Care Systems, Inc.		'		1		,		1		6,736,402	9	0.72%	9	6,516,939	2	0.72%		5,825,282	∞	0.67%
Embarq-Florida Inc.		•		,		,		1		•		•		•		•		•		,
Sprint-Florida, Inc.		•				,				٠		,		,		•		•		,
Total Taxable Assessed Value Ten Largest Taxpayers	↔	94,102,794	I	8.66%	\$	86,837,798		8.63%	\$	80,736,720	l	%06.2	\$ 78	78,060,445	I	8.62%	<.	75,459,780		8.65%
Total Taxable Assessed Value All Other Taxpayers	₩	992,897,827	I	91.34%	\$ 91	919,433,536		91.37%	\$	859,549,207	1	91.41%	\$ 827	827,951,569	I	91.38%	\$ 7.	797,376,187	ļ	91.35%
Total Taxable Assessed Value - All Taxpayers		\$ 1,087,000,621	11	100.00%	\$ 1,00	\$ 1,006,271,334		100.00%	\$	940,285,927	II	100.00%	\$ 906	\$ 906,012,014	II	100.00%	\$	872,835,967	II	100.00%

Source: Lake County Property Appraiser

## CITY OF MOUNT DORA PRINCIPAL PROPERTY TAXPAYERS Table B - 3, Part 2 Previous Five Fiscal Years

									Fiscal Year	ar								
	20	2014	•	7	2013				2012			2	2011	,		2010		
		Ь	Percent of			Percent of				Percent of			4	Percent of			Percent of	oę
			Total City			Total City				Total City				Total City			Total City	ty
	Taxable		Taxable	Taxable		Taxable	Ta	Taxable		Taxable	Taxable			Taxable	Taxable		Taxable	ιD
	Assessed		Assessed	Assessed		Assessed	Ass	Assessed		Assessed	Assessed			Assessed	Assessed		Assessed	Ď.
Taxpayer	Value	Rank	Value	Value	Rank	Value	>	Value	Rank	Value	Value	Rš	Rank	Value	Value	Rank	Value	
Magnolia Place Apartments Assoc. LLC	\$ 10,931,214	1	1.29%	\$ 9,937,467	1	1.19%	\$	9,764,303	1	1.12%	\$ 8,798,948	. 48	4	%96.0	\$			
Veranda Mt Dora LLC	5,297,602	10	0.63%	•		0.00%	_	6,830,759	9	0.79%	9,118,483	183	2	%66'0		,	•	
HI-C Investments, Ltd.	7,854,333	3	0.93%	7,865,037	4	0.94%		7,896,864	4	0.91%	7,753,013	113	0	0.84%	9,284,797	7 3	0.93%	3%
Waterman Healthcare Care Systems, Inc.	8,088,977	2	0.96%	6,502,937	7	0.78%		7,297,260	2	0.84%	8,957,967	29	~	0.97%	8,182,667	7 5	0.82%	7%
Wal-Mart, Inc.	7,718,086	4	0.91%	8,322,822	3	1.00%	••	8,954,157	2	1.03%	8,487,098	86	10	0.92%	10,073,416	5 2	1.01%	1%
Waterman Communities	•		,			,		•				ì					0:00%	%0
Real Sub LLC	•		,			,		•				ì					0.00%	%0
Main Street Leasing Co.	7,234,540	2	0.85%	5,112,767	10	0.61%		,			9,302,822	322	-	1.01%	6,429,796	9	0.65%	2%
Lowe's Home Centers, Inc.	6,487,762	9	0.77%	8,328,146	7	1.00%	-	8,377,981	3	%96:0	6,856,298	86	7	0.75%	11,294,470	0 1	1.14%	4%
Target Corp.	6,267,198	7	0.74%	6,804,622	2	0.82%		1				,		•	8,175,594	4 6	0.82%	7%
Pine Tree PME Loch Leven LLC	5,725,261	∞	0.68%	5,742,459	∞	%69.0		5,057,196	6	0.58%	6,300,474	174	~	%69'0	7,477,526	8	0.75%	2%
Spring Harbor, Ltd.	5,404,365	6	0.64%	5,516,249	6	%99'0		5,523,099	∞	0.64%		,			5,748,468	3 10	0.58%	%8
Lake Care Systems, Inc.	•		,	6,531,643	9	0.78%		6,798,078	7	0.78%	5,542,419		10	%09'0	8,266,399	4	0.83%	3%
Embarg-Florida Inc.	•		,	'		•	•	4,843,601	10	0.56%	6,197,095		6	0.67%		,	0.00%	%0
Sprint-Florida, Inc.			-	-		-		-						-	7,810,875	2 7	0.79%	%6
Total Taxable Assessed Value Ten Largest Taxpayers	\$ 71,009,338		8.39%	\$ 70,664,149		8.47%	\$ 7:	71,343,298		8.21%	\$ 77,314,617	17		8.41%	\$ 82,744,008	m	8.32%	2%
Total Taxable Assessed Value All Other Taxpayers	\$ 775,425,090	ļ	91.61%	\$ 763,218,329		91.53%	\$ 79.	\$ 797,995,456		91.79%	\$ 841,536,881	1831		91.59%	\$ 911,929,435	ъ I	91.68%	%8
Total Taxable Assessed Value - All Taxpayers	\$ 846,434,428	ļ	100.00%	\$ 833,882,478		100.00%	\$ 869	\$ 869,338,754		100.00%	\$ 918,851,498	861		100.00%	\$ 994,673,443	mا	100.00%	%

Source: Lake County Property Appraiser

CITY OF MOUNT DORA PROPERTY TAX LEVIES AND COLLECTIONS

Table B - 4 Last Ten Fiscal Years

					Collected within the	vithin the				
			Gross	Taxes Levied	Fiscal Year of the Levy	of the Levy	Collections in	<b>Total Collections to Date</b>	ins to Date	
Fiscal	Millage		Taxable	for the		Percentage	Subsequent		Percentage	
Year			Value <sup>(2)</sup>	Fiscal Year <sup>(1)</sup>	Amount <sup>(2)</sup>	of Levy	Years <sup>(2)</sup>	Amount	of Levy	
2019	6.3000	<b>ب</b>	\$ 1,089,086,576	6,861,245	6,607,118	%08.36	6,707	6,613,825	%68.36	
2018	6.3000	↔	1,007,521,506	6,347,385	6,118,382	%68.39%	5,024	6,123,406	96.47%	
2017	5.9970	Ŷ	\$ 944,825,561	5,666,119	5,436,646	95.95%	7,156	5,443,802	%80.96	
2016	5.9970	↔	907,484,569	5,442,185	5,245,260	%86.38%	4,865	5,250,125	96.47%	
2015	5.9970	Ŷ	873,310,598	5,237,244	5,055,376	96.53%	8,137	5,063,513	%89'96	
2014	5.6667	\$	844,888,253	4,787,728	4,641,947	%96'96	2,398	4,644,345	97.01%	
2013	5.6667	\$	833,355,372	4,722,375	4,565,961	%69.96	5,148	4,571,109	%08.96	
2012	5.3891	\$	869,870,024	4,687,817	4,519,313	96.41%	28,281	4,547,594	97.01%	
2011	5.0190	❖	920,230,207	4,618,635	4,430,446	95.93%	14,933	4,445,379	96.25%	
2010	5.0190	❖	996,722,831	5,002,552	4,834,536	96.64%	26,596	4,861,132	97.17%	

Source: (1) Lake County Property Appraiser Form DR-403CC

<sup>(2)</sup> City of Mount Dora Finance Department

CITY OF MOUNT DORA
PRINCIPAL ELECTRICAL CUSTOMERS
Table B - 5 - Part 1
Last Five Fiscal Years

					Fiscal Year					
	2019		2018		2017		2016		2015	
	Kilowatt		Kilowatt		Kilowatt		Kilowatt		Kilowatt	
Electric Customer	Hours	Rank	Hours	Rank	Hours	Rank	Hours	Rank	Hours	Rank
Mount Dora Christian Academy			1,038,888	3	6,299,800	1	1,035,160	4	1,042,920	2
Mount Dora High School	2,361,204	1	2,411,540	1	2,375,992	2	2,272,204	1	2,188,392	1
Mount Dora Middle School	886,464	9	992,384	4	1,544,240	3	1,425,120	2	1,388,496	2
Triangle Elementary School	1,358,224	2	1,332,696	2	1,193,360	4	1,190,900	3	1,119,789	3
City of Mount Dora - Water Dept.	1,059,700	4	984,500	2	921,900	2	951,000	2	891,100	9
Hallmark Nameplate	907,440	2	852,480	9	850,200	9	890,400	9	867,240	7
City of Mount Dora - Wastewater Plant	691,008	8	702,720	6	760,512	7	779,760	∞	794,592	6
Lakeside Corp of Mount Dora	716,000	7	740,600	7	752,800	∞	755,600	6	753,200	10
Avante At Mount Dora	625,480	10	713,120	∞	709,720	6	790,480	7	1	
City of Mount Dora - Police/Fire			1		615,480	10	ı		ı	
City of Mount Dora - Perc Ponds			971,619	10	ı		741,648	10	830,496	∞
National Deaf Academy			1		ı		1		1,094,680	4
Publix Super Markets			1		i		1		1	
Surgery Center of Mount Dora	684,880	6								
Bravo Supermarket	1,111,800	3	1		'		1		'	
Total	10,402,200		10,448,704		16,024,004		10,832,272		10,970,905	

Source: City Utility Records

CITY OF MOUNT DORA
PRINCIPAL ELECTRICAL CUSTOMERS
Table B - 5 - Part 2
Previous Five Fiscal Years

					Fiscal Year					
	2014		2013	Ī	2012		2011		2010	
	Kilowatt		Kilowatt		Kilowatt		Kilowatt		Kilowatt	
Electric Customer	Hours	Rank	Hours	Rank	Hours	Rank	Hours	Rank	Hours	Rank
Mount Dora Christian Academy	1,038,360	9	883,880	7	893,280	9	1		1	
Mount Dora High School	2,063,520	1	2,041,920	1	2,108,160	1	2,226,240	1	2,044,800	2
Mount Dora Middle School	1,651,376	2	1,026,432	2	862,080	7	•		•	
Triangle Elementary School	1,179,896	2	1,152,472	33	1,247,268	3	1,268,428	4	1,300,156	4
City of Mount Dora - Water Dept.	1,437,600	3	1,769,000	2	1,803,200	2	1,544,900	3	1,564,600	3
Hallmark Nameplate	936,600	7	998,520	9	901,200	2	899,640	9	868,440	7
City of Mount Dora - Wastewater Plant	782,352	10	•		1		756,240	6	787,008	∞
Lakeside Corp of Mount Dora	834,800	∞	826,600	∞	839,000	10	862,800	7	919,400	9
Avante At Mount Dora	1		790,880	6	796,360	6	809,200	∞	786,200	6
City of Mount Dora - Police/Fire	•		•		1		•		•	
City of Mount Dora - Perc Ponds	834,480	6	784,992	10	764,160	∞	708,200	10	669,280	10
National Deaf Academy	1,184,200	4	1,149,240	4	1,171,960	4	1,209,360	2	1,213,119	2
Publix Super Markets	ı		1		1		1,971,480	2	2,750,400	1
Surgery Center of Mount Dora										
Bravo Supermarket										
Total	11,943,184		11,423,936		11,386,668		12,256,488		12,903,403	

Source: City Utility Records

CITY OF MOUNT DORA PRINCIPAL WATER CUSTOMERS

Table B - 6 - Part 1 Last Five Fiscal Years

						Fisca	Fiscal Year			
	2019		2018		2017	ĺ	2016		2015	
			Hundred		Hundred		Hundred		Hundred	
Water Customer	Gallons*	Rank	<b>Cubic Feet</b>	Rank	Cubic Feet	Rank	<b>Cubic Feet</b>	Rank	Cubic Feet	Rank
Watermann Communities Inc.	50,051,300	2	45,031,670	2	*	П	56,221	1	57,658	1
Lakes of Mount Dora H.O.A.	82,912,000	1	97,968,000	1	*	2	49,250	2	40,320	2
Sullivan Ranch H.O.A.	30,487,570	ĸ	15,476,990	ĸ	*	33	31,616	n	21,356	4
City of Mount Dora Water Pumps/Wells	1		1		*	4	31,425	4	33,834	3
Spring Harbor, Ltd	1		14,963,700	4	*	2	18,353	2	20,802	2
Hammock Oaks	12,060,700	2	12,812,900	2	*	9	15,451	9	15,203	9
Wal-Mart, Inc.			1		*	7	11,524	7	1	
Southernaire MHC, Inc.	8,706,500	9	6,904,900	7	*	∞	9,224	∞	10,196	7
Mount Dora High School	8,621,720	7	6,753,920	∞	*	6	8,491	6	7,247	10
Rath Harper & Assoc. (Veranda Apart.)	1		6,570,200	6	*	10	7,969	10	8,058	∞
Mount Dora Commons	1		1		1		1		7,273	6
National Deaf Academy	ı		1		1		1		ı	
Riley's Mobile Home Park	5,431,400	10	5,158,800	10	•		1		1	
City Of Mount Dora Wastewater Plant	1		1		1		ı		ı	
Lake Care Systems, Inc.	1		1		1		1		ı	
Lakeside Corp of Mount Dora	1		1		1		1		ı	
Avante At Mount Dora	•		•		•		1		•	
Christian Home and Bible School	12,607,700	4	12,162,200	9	'		1		1	
GC Wen Fl, LLC (Wendy's)	5,884,300	∞	1		1		ı		ı	
Kentucky Fried Chicken	5,670,500	6	1		'		1		1	
Total - Hundred Cubic Feet	222,433,690		223,803,280				239,524		221,947	

Source: City Utility Records

<sup>\*</sup> City converted to gallon based meters in July, 2017 and there are not records available for entire year usage per customer Starting in FY 2018, usage is reported in gallons

CITY OF MOUNT DORA
PRINCIPAL WATER CUSTOMERS
Table B - 6 Part 2
Previous Five Fiscal Years

					Fiscal Year					
	2014		2013		2012		2011		2010	
	Hundred		Hundred		Hundred		Hundred		Hundred	
Water Customer	Cubic Feet	Rank	Cubic Feet R	Rank	<b>Cubic Feet</b>	Rank	<b>Cubic Feet</b>	Rank	<b>Cubic Feet</b>	Rank
Watermann Communities Inc.	14,073	m	15,766	2	13,185	2	13,923	2	15,236	2
Lakes of Mount Dora H.O.A.	•		1		1		1		•	
Sullivan Ranch H.O.A.	1		1		1		1		•	
City of Mount Dora Water Pumps/Wells	1		1		ı		1		1	
Spring Harbor, Ltd	23,985	Т	23,419	Н	19,372	1	21,392	⊣	21,265	1
Hammock Oaks	15,266	2	14,851	33	13,472	3	7,293	∞	1	
Wal-Mart, Inc.	1		1		1		1		5,603	10
Southernaire MHC, Inc.	009'6	4	8,605	2	9,161	2	8,427	9	7,448	7
Mount Dora High School	7,581	∞	11,679	4	9,521	4	11,076	4	12,152	ĸ
Rath Harper & Assoc. (Veranda Apart.)	8,242	2	8,095	9	6,943	∞	ı		1	
Mount Dora Commons	6,285	6	7,463	∞	7,666	9	7,803	7	7,152	∞
National Deaf Academy	7,747	9	7,884	7	7,359	7	5,898	10	1	
Riley's Mobile Home Park	7,590	7	6,285	6	6,729	6	1		1	
City Of Mount Dora Wastewater Plant	5,304	10	5,886	10	5,803	10	6,881	6	7,585	9
Lake Care Systems, Inc.	1		1		1		11,373	3	10,377	2
Lakeside Corp of Mount Dora	1		1		1		10,205	2	11,168	4
Avante At Mount Dora	1		•		1		1		6,206	6
Christian Home and Bible School	1		1		1		1		1	
GC Wen FI, LLC (Wendy's)	ı		1		ı		1		1	
Kentucky Fried Chicken	•		1		1		1		1	
Total - Hundred Cubic Feet	105,673		109,933		99,211		104,271		104,192	

Source: City Utility Records

## RATIOS OF OUTSTANDING GENERAL DEBT BY TYPE CITY OF MOUNT DORA

Last Ten Fiscal Years Table C - 1

			Per	Capita	3,611	1,467	1,256	1,277	1,454	1,513	1,023	897	972	1,080	1,423
Business-Type Governmental Activities Activities	Percent	ō	Personal	Income	8.56%	3.62%	3.28%	3.39%	4.06%	4.35%	2.97%	2.69%	2.98%	3.51%	4.51%
		Total	Primary	Government	53,904,683	21,321,928	18,111,620	17,814,073	19,146,457	19,593,900	12,980,200	11,263,600	12,020,400	12,625,000	15,790,000
	Capital	mprovement	Revenue	Bonds (3)	9,120,000										
		_	Revenue	Bonds/Loans (4)	15,515,360	14,918,591	13,203,690	13,159,409	13,952,575	14,355,000	7,345,000	7,875,000	8,385,000	8,880,000	9,355,000
				Subtotal	29,269,323	6,403,337	4,907,930	4,654,664	5,193,882	5,238,900	5,635,200	3,388,600	3,635,400	3,745,000	6,435,000
			Other	Notes		•	121,769	243,564	365,282	•	1	•	•	1	•
	Capital	Improvement	Revenue	Notes	865,000	865,000	1	,	•	1	1	•	•	1	•
	Тах	Increment	Revenue	Note	1,598,000	1,757,000	1,913,000	2,066,000	2,215,000	2,362,000	2,500,000	•	•	1	•
			General	Notes		•	1		•		•	,	•		2,500,000
			Capital	Leases	1,355,523	1,989,037	801,761		,	,	•	,	•	•	•
	Capital	Improvement	Revenue	Bonds (3)	3,040,000										
	Capital	Improvement	Refunding	Bonds (2)	1,570,800	1,792,300	2,071,400	2,345,100	2,613,600	2,876,900	3,135,200	3,388,600	3,635,400	•	•
	Capital	Improvement	Revenue	Bonds (1) (2)	20,840,000	•	1		•	•	1	•	1	3,745,000	3,935,000
	I		Fiscal	Year	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009

Notes:

There are no legal debt limits for Florida Municipalities.

Details regarding the City's per capita personal income can be found on Table D - 1.

All debt is shown gross of any premiums, discounts or other adjustments

Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> Fire Protection Revenue Bonds of \$21,740,000 were issued in November 2018 to finance the construction of new fire stations
(2) 2011 Capital Improvement Refunding Bonds were issued on September 22, 2011 to refund the 2001 Series.
(3) Capital Improvement Revenue Bonds Series 2018 were issued in November 2018 in the amount of \$12,160,000.
The bonds are secured by all available revenues including Ad Valorem Revenues.
The bonds were allocated between governmental activities (\$3,040,000) and business-type activities (\$9,120,000).
(4) Additional SRF Loan proceeds of \$1,397,136 during the year

#### CITY OF MOUNT DORA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

Table C - 2 As of September 30, 2019

Taxing District	O.	Debt utstanding <sup>(1)</sup>	Estimated Percentage Applicable <sup>(2)</sup>	Estimated Share of Overlapping Debt		
Other Debt Lake County Board of County Commissioners	\$	16,215,000	4.18%	\$	677,787	
School District of Lake County		4,571,000	4.18%		191,068	
Subtotal - overlapping debt					868,855	
City direct debt <sup>(3)</sup>					6,403,337	
Total Direct and Overlapping Debt				\$	7,272,192	

<sup>&</sup>lt;sup>(1)</sup>General Obligation only

Source: Lake County and Lake County School Board CAFR

<sup>&</sup>lt;sup>(2)</sup>The estimated percentage is based on the city's population to total county population.

<sup>&</sup>lt;sup>(3)</sup>The City has no general obligation debt. Includes Capital Leases. Utility revenue bonds are excluded.

#### CITY OF MOUNT DORA PLEDGED REVENUE COVERAGE - UTILITY BONDS

Table C - 3

Utility (Water and Wastewater) Revenue Bonds Last Ten Fiscal Years

		Direct	Net Available				
Fiscal	Operating	Operating	for Debt	Debt S			
Year	Revenue (1)	Expenses (2)	Service (3)	Principal	Interest	Coverage	
2019	\$ 11,040,246	\$ 6,801,465	\$ 4,238,781	\$ 959,349	\$ 395,114	3.13	
2018	10,540,074	5,891,634	4,648,440	776,000	189,572	4.81	
2017	10,432,779	5,061,871	5,370,908	743.000	345,091	4.94	
	, ,	, ,	, ,	-,	,		
2016	9,259,375	4,785,464	4,473,911	720,000	446,328	3.84	
2015	8,733,843	4,975,176	3,758,667	646,000	515,127	3.24	
	, ,	, ,	, ,	,	,		
2014	8,138,436	4,961,871	3,176,565	550,000	266,705	3.89	
2013	7 404 617	4 946 636	2 647 001	F30,000	200 505	3.23	
	7,494,617	4,846,636	2,647,981	530,000	288,585		
2012	6,871,827	4,426,574	2,445,253	510,000	318,191	2.95	
2011	7.005.035	4 0 4 0 0 0 4	2 216 741	405.000	227.664	2.69	
2011	7,065,625	4,848,884	2,216,741	495,000	327,664		
2010	6,152,268	4,317,404	1,834,864	475,000	348,208	2.23	

<sup>(1)</sup> Operating Revenue includes investment earnings and other miscellaneous income.

<sup>(2)</sup> Direct Operating Expenses exclude depreciation and amortization.

<sup>(3)</sup> A large portion of Water and Wastewater Impact Fees may be used to pay debt service. Impact fee funds are not included in the Net Available for Debt Service figure.

### CITY OF MOUNT DORA PLEDGED REVENUE COVERAGE - CAPITAL IMPROVEMENT BONDS

#### Table C - 4

Capital Improvement Revenue Bonds (1)
Last Ten Fiscal Years

					Available			
Fiscal	Fire	Utility	Telecommunication	Investment	for Debt	Debt Ser	vice (1)(2)	
Year	Assessments (1)	Taxes	Taxes	Earnings (3)	Service	Principal	Interest	Coverage
2019	\$ 1,952,675	\$ 1,586,210	\$ 494,869	\$ 49,951	\$ 4,083,705	\$ 1,184,500	\$ 378,188	2.61
2018	-	1,457,012	509,440	18,520	1,984,972	279,100	40,170	6.22
2017	-	1,451,627	580,741	2,556	2,034,924	273,700	45,671	6.37
2016	-	1,415,482	565,519	2,362	1,983,363	268,500	50,937	6.21
2015	-	1,333,916	584,526	2,084	1,920,526	263,000	56,030	6.02
2014	-	1,297,378	604,939	1,675	1,903,992	258,300	61,136	5.96
2013	-	1,237,566	629,995	(1,658)	1,865,903	253,400	66,235	5.84
2012	-	1,233,933	586,993	432	1,821,358	246,800	72,859	5.70
2011	-	1,327,594	530,247	5,088	1,862,929	195,000	181,198	4.95
2010	-	1,334,238	539,424	8,591	1,882,253	190,000	189,035	4.97

<sup>(1)</sup> The 2001 Capital Improvement Bonds were refunded on September 22, 2011 by the issuance of the Capital Improvement Revenue Refunding Bonds, Series 2011. The City issued Fire Assessment Capital Improvement Revenue Bonds, Series 2018 in November 2018.

<sup>(2)</sup> The City issued Capital Improvement Revenue Bonds, Series 2018 (non-Fire Assessment) which are secured by pledges of all available revenues. These are considered general obligation bonds and are not included on this schedule

<sup>(3)</sup> Investment Earnings (Losses) on funds in the Pledged Revenue Fund.

### CITY OF MOUNT DORA DEMOGRAPHIC AND ECONOMIC STATISTICS

Table D - 1 Last Ten Calendar Years

Fiscal Year	Population (1)	 Personal Income (2)	 Per Capita Personal Income (3)	Personal Income Inc. (Dec.)	Unemployment Rate (4)
2019	14,928	\$ 629,812,320	\$ 42,190	4.07%	2.8%
2018	14,536	589,303,976	40,541	5.95%	2.9%
2017	14,421	551,833,986	38,266	1.51%	3.4%
2016	13,949	525,849,402	37,698	5.34%	4.8%
2015	13,167	471,194,262	35,786	2.89%	5.1%
2014	12,949	450,392,118	34,782	0.99%	6.3%
2013	12,693	437,172,306	34,442	3.13%	6.9%
2012	12,557	419,378,686	33,398	2.41%	8.9%
2011	12,370	403,410,440	32,612	5.93%	11.2%
2010	11,687	359,784,295	30,785	-2.33%	12.3%

- (1) Bureau of Business and Economic Research, University of Florida.
- (2) The actual per capita personal income for the City is not known. The County's per capita figures are multiplied by the population to determine the total personal income for the City.
- (3) Lake County Office of Economic & Demographic Research
- (4) Per Metro Orlando EDC for Lake County, Florida.

Per September 2018 data

## CITY OF MOUNT DORA PRINCIPAL EMPLOYERS

Table D - 2 Latest Year and Ten Years Ago

	2019						
			Percent of				
	Number of		<b>Total County</b>				
Employer	Employees	Rank	Employment				
Lake County Public Schools	5,838	1	3.71%				
Lake County Government	2,059	3	1.31%				
Florida Hospital Waterman	1,759	3	1.12%				
Central Florida Health	1,700	4	1.08%				
Orlando Health South Lake Hospital (1)	1,500	5	0.95%				
Leesburg Regional Medical Center	1,484	5	0.94%				
Golf Management Solutions	900	7	0.57%				
Elite Line Services LLC	785	8	0.50%				
Club Exploria LLC	780	9	0.50%				
Raney Construction, Inc.	507	10	0.32%				

		2010	
			Percent of
	Number of		<b>Total County</b>
Employer	Employees	Rank	Employment
Lake County Public Schools	5,614	1	4.66%
Lake County Government	1,887	2	1.57%
Central Florida Health	1,900	4	1.58%
Orlando Health South Lake Hospital (1)	595	5	0.49%
Leesburg Regional Medical Center	2,355	3	1.96%
Publix Super Markets, Inc.	1,404	6	1.17%
Villages of Lake-Sumter, Inc.	1,346	7	1.12%
Walmart Stores, Inc.	950	8	0.79%
Winn-Dixie Stores, Inc.	800	9	0.66%
Lester Coggins Trucking, Inc.	550	10	0.46%

Source: 2019 Lake County , FL Comprehensive Annual Financial Report Note: Figures are for the entire Lake County and not just for the City.

# CITY OF MOUNT DORA FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION / PROGRAM

Table E - 1, Part 1 Last Five Fiscal Years

	Fiscal Year							
	2019	2018	2017	2016	2015			
General Government								
Administration	8.44	8.25	7.50	7.40	7.25			
Finance	23.90	24.50	22.70	21.77	19.17			
Planning	4.12	4.12	3.12	3.12	3.26			
<b>Building Maintenance</b>	6.00	12.40	11.40	9.10	9.10			
Facility Care	5.70	8.15	0.00	0.00	0.00			
Public Safety								
Police	53.50	49.58	44.01	44.01	42.72			
Police Communications	9.45	9.40	8.88	8.88	8.88			
Fire	40.80	28.80	26.40	25.40	25.25			
Physical Environment								
Electric	12.22	11.73	11.03	11.35	11.30			
Water / Wastewater	33.51	30.17	30.17	29.15	31.10			
Sanitation	1.38	1.23	1.23	1.25	1.20			
Stormwater	6.08	3.53	3.53	3.15	3.15			
Cemetery	2.25	2.35	1.85	1.85	1.85			
Transportation								
Roads and Streets	9.23	8.10	8.15	8.18	8.00			
Engineering	1.13	0.55	0.90	0.93	0.90			
Economic Development								
Economic Development	1.00	0.00	0.00	0.00	0.00			
Culture and Recreation								
Library Services	13.00	10.92	9.92	9.84	9.84			
Recreation	7.75	8.62	7.70	7.70	7.03			
Parks Maintenance	7.20	7.45	6.75	6.75	6.75			
Other								
CRA	4.90	4.78	4.20	3.55	3.55			
NECRA	2.10	2.10	1.95	1.95	1.95			
<b>Protective Inspections</b>	7.38	6.30	4.23	4.23	4.24			
Motorpool	0.00	0.00	0.00	0.00	0.35			
Total	261.04	243.03	215.62	209.55	206.84			

Source: City Finance Department - Annual Budget 18-19

Note: Police Officers and Firefighters shown as 1 FTE even though they work in

excess of 2,080 hours per year.

## CITY OF MOUNT DORA FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION / PROGRAM

Table E - 1, Part 2
Previous Five Fiscal Years

**Fiscal Year** 2014 2013 2011 2010 2012 **General Government** Administration 7.10 7.10 5.50 5.50 5.50 Finance 18.80 18.80 18.60 18.60 18.80 **Planning** 3.26 3.26 3.26 3.26 3.26 **Building Maintenance** 8.30 8.30 7.70 7.20 9.20 **Public Safety** Police 40.46 40.46 41.46 42.46 42.46 **Police Communications** 8.63 8.63 8.63 8.63 8.63 25.25 25.25 25.00 25.00 25.00 Fire **Physical Environment** Electric 11.00 11.05 11.05 11.05 11.05 Water / Wastewater 32.20 31.53 30.30 30.20 29.42 Sanitation 1.23 1.28 1.25 1.25 1.25 Stormwater 4.15 4.15 4.00 3.80 2.80 Cemetery 1.85 1.85 1.85 2.35 2.35 **Transportation Roads and Streets** 8.20 8.75 8.55 8.55 9.55 Engineering 0.85 0.85 0.85 1.15 1.15 **Culture and Recreation Library Services** 9.35 9.35 9.35 9.35 9.13 Recreation 6.36 6.56 5.36 6.26 6.51 Parks Maintenance 7.25 7.25 7.25 7.25 6.25 Other 4.00 4.00 4.00 4.00 4.00 CRA **NECRA** 1.50 1.50 1.50 1.50 1.50 5.24 5.24 7.24 7.24 **Protective Inspections** 4.84 Motorpool 0.85 1.56 1.56 1.56 1.56 206.72 206.16 **Total** 205.43 202.26 206.61

Source: City Finance Department - Annual Budget

Note: Police Officers and Firefighters shown as 1 FTE even though they work in excess of 2,080 hours per year.

## CITY OF MOUNT DORA CAPITAL ASSET STATISTICS BY FUNCTION / PROGRAM

Table E -2

	Fiscal year							
	2019	2018	<u>2017</u>	<u>2016</u>	<u>2015</u>			
Schools *								
Elementary	2	2	2	2	2			
Junior/Senior High	1	1	1	1	1			
Fire								
Stations	2	2	2	2	2			
Firefighters	35	23	22	21	21			
Response Vehicles	4	4	4	4	4			
Parks and Recreation								
Park Acreage	216	216	216	216	216			
Sports Fields & Courts Operated	16	16	16	16	16			
City Facilities Operated	40	40	40	40	40			
Police								
Stations	1	1	1	1	1			
Officers **	38	38	35	35	34			
Patrol Vehicles	38	38	40	38	35			
			Fiscal year					
	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>			
Schools *	2	2	2	2	2			
Elementary	2	2	2	2	2			
Junior/Senior High	1	1	1	1	1			
Fire								
Stations	2	2	2	2	2			
Firefighters	21	22	21	21	21			
Response Vehicles	4	4	4	4	5			
Parks and Recreation								
Park Acreage	216	216	216	216	216			
Sports Fields & Courts Operated	16	16	16	16	16			
City Facilities Operated	40	40	40	40	40			
Police								
Stations	1	1	1	1	1			
Officers **	32	32	32	33	33			
Patrol Vehicles	33	34	34	35	35			

<sup>\*</sup> Public schools owned and operated by Lake County School Board

Information is from Lake County and City Budget

<sup>\*\*</sup> Sworn officers

### CITY OF MOUNT DORA OPERATING INDICATORS BY FUNCTION / PROGRAM

			Table E - 3	}	For Fiscal V	ear	s Ending Sep	ter	mher 30	
		_	2019		2018	cai	2017	tei	2016	2015
Water/V	Vastewater System									
	Number of Water Accounts		9,216		9,401		9,191		9,388	8,776
	Average Daily Consumption (in Gallons*)		2,481,822		2,292,418		3,085		3,244	3,144
	Number of Wastewater Accounts		7,189		6,869		6,652		6,831	6,304
	Average Daily Consumption (in Gallons*)		1,695,537		1,778,062		2,332		2,320	2,150
	Number of Reclaimed Water Accounts		1,776		1,638		1,562		1,437	1,336
	Average Daily Consumption (in Gallons*)		1,606,730		1,516,003		1,980		1,846	1,692
Electric										
	Energy Purchased (kWh)		94,100,629		92,214,603		89,968,777		94,373,633	92,269,405
	Annual Peak Demand (kW)		23,016		23,079		22,199		23,284	22,174
	Avg. Number of Accounts - Total		5,882		5,890		5,851		5,823	5,759
	Energy Sales (kWh) - Total		91,242,633		88,640,204		86,948,531		90,205,112	87,912,404
	Avg. Monthly Non-demand Consumption									
	(kWh)		1,158		1,015		1,026		1,140	3,102
Planning	3									
	Total Building permits issued		1,452		1,522		1,230		1,262	1,147
	Total Value of Construction (Thousands)	\$	62,883	\$	43,662	\$	69,665	\$	36,204	\$ 33,960
	Number Planning Docket Items		44		60		37		22	24
	Historic Preservation									
	Number Historic properties reviewed		51		88		47		32	30
	Cost of Improvements made to:									
	Historic Commercial Properties	\$		\$		\$	•	\$	•	\$
	Historic Residential Properties	\$	1,123,147	\$	623,758	\$	224,232	\$	162,100	\$ 165,800
Police										
	Physical Arrests (Excl. DUI / DWI)		631		297		645		622	510
	Warrant Arrests		21		121		0		0	0
	Filed with SAO		90		52		0		0	0
	DUI / DWI Arrests		16		18		22		43	17
	Emergency Calls		3,254		4,922		4,692		4,128	4,379
	Incident Reports		2,136		2,413		2,832		2,692	2,466
	Traffic Stops		9,610		9,298		9,649		8,713	8,700
	Traffic Tickets		900		1,086		1,656		2,131	2,103
	Accident (Crash) Reports		1,103		1,099		1,079		863	570
Fire										
	Fire/Rescue Calls		5,306		4,648		7,381		3,492	3,489
	Total Number of Inspections		2,063		1,418		1,312		1,811	1,796
	Total Number of Building Fire Calls		102		79		96		20	12
Parks an	d Recreation									
	Recreation Programs		101		73		34		32	36
	Program Attendance		4,306		4,306		17,877		17,556	16,109
	Aquatic Programs		67		29		26		296	289
	Aquatic Program Attendance**		6,281		4,582		455		6,987	6,052
	**Please note 2018 numbers may have cha drastically due to more accurate way of t			ion	,					
Library		.i ackli	iig pai ticipat	i O i						
	Registered Borrowers		12,571		15,872		13,855		13,874	12,403
	Volumes in Collection		72,436		76,015		78,360		84,305	84,647
	Total Annual Circulation		268,306		223,593		199,856		227,095	235,598
	Library Visits		315,256		301,585		273,038		329,411	329,614

Information is from the City's internal information

<sup>\*</sup>Water/Wastewater consumption measured in gallons starting FY17-18

# CITY OF MOUNT DORA OPERATING INDICATORS BY FUNCTION / PROGRAM Table E - 3

	For Fiscal Years Ending September 30,									
		2014		2013		2012		2011		2010
Water/Waterwater System										
Number of Water Accounts		8,652		8,369		8,142		8,019		7,935
Average Daily Consumption (in Hcf)		3,242		3,152		3,291		3,850		3,478
Number of Wastewater Accounts		6,154		5,901		5,709		5,537		5,441
Average Daily Consumption (in Hcf)		1,919		1,859		1,866		1,855		1,746
Number of Reclaimed Water Accounts		1,274		1,142		1,425		N/A		N/A
Average Daily Consumption (in Hcf)		1,625		1,527		1,022		N/A		N/A
Electric										
Energy Purchased (kWh)	9	90,977,383		88,435,395		88,072,494		94,304,554		98,575,322
Annual Peak Demand (kW)		21,765		21,783		20,712		22,987		24,859
Avg. Number of Accounts - Total		5,721		5,706		5,691		5,691		5,685
Energy Sales (kWh) - Total	:	88,296,418		84,496,597		84,364,970		89,857,216		94,648,835
Average Monthly Consumption (kWh)		2,769		2,650		2,963		2,845		3,000
Planning										
Total Building permits issued		969		956		861		786		951
Total Value of Construction (Thousands)	\$	34,474	\$	32,875	\$	15,182	\$	25,197	\$	35,123
Number Planning Docket Items	Υ	17	Y	28	Υ	29	7	30	7	29
Historic Preservation		1,		20		23		30		23
Number Historic properties reviewed		19		14		13		11		11
Cost of Improvements made to:		13		14		13		11		11
Historic Commercial Properties	\$	124,950	\$	95,862	\$	68,423	\$	103,000	\$	68,720
Historic Residential Properties	\$	408,925	\$	148,048	\$	401,565		93,175	\$	342,409
Police										
Physical Arrests (Excl. DUI / DWI)		521		546		1,064		609		660
DUI / DWI Arrests		54		56		60		51		64
Emergency Calls		4,373		4,251		5,336		7,478		5,956
Incident Reports		1,809		1,916		2,128		2,076		2,170
Traffic Stops		6,998		4,790		4,782		5,340		9,750
Traffic Tickets		3,720		2,886		2,930		2,911		2,681
Accident Reports		743		510		494		505		523
Fire										
Fire/Rescue Calls		3,579		3,358		3,339		3,440		3,034
Total Number of Inspections		1,118		757		1,049		836		691
Total Number of Building Fire Calls		19		13		14		6		7
Parks and recreation										
Recreation Programs		27		26		22		20		20
Program Attendance		15,231		14,787		8,807		8,508		8,531
Aquatic Programs		273		0		0,007		0,300		0,331
Aquatic Programs Attendance		5,967		0		0		0		0
Library										
Registered Borrowers		10,100		17,609		17,601		18,351		18,374
Volumes in Collection		84,464		85,360		83,839		84,907		81,025
Total Annual Circulation		238,496		250,597		2,225,068		286,672		318,903
Library Visits		326,693		251,080		227,246		286,413		327,774

Information is from City internal information

ADDITIONAL ELEMENTS OF REPORT PREPARED IN ACCORDANCE WITH THE PROVISIONS OF GOVERNMENT AUDITING STANDARDS, UNIFORM GUIDANCE, AND THE RULES OF THE AUDITOR GENERAL, STATE OF FLORIDA

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2019 CITY OF MOUNT DORA, FLORIDA

	Grant/Contract Number	CFDA/ CSFA Number	Expenses
Federal Awards			
U.S. Department of Housing and Urban Development Passed Through Florida Department Economic Opportunity Community Development Block Grant(CDGB) Total U.S. Department of Housing and Urban Development	17DB-OL-06-45-02-N15	14.228	\$ 711,775 711,775
U.S. Department of Homeland Security  Passed Through Federal Emergency Management Agency (FEMA)  Hurricane Irma			
Project 1531 - Dogwood Mountain Reserve	F#1531	97.036	1,229,872
Project 8259 - Debris	F#1318	97.036	279,051
Project 1187 - Debris	F#1187	97.036	142,633
Project 2206 - Emergency Protective Measures	F#2206	97.036	298,109
Subtotal - 97.036			1,949,665
Direct:			
Staffing for Adequate Fire and Emergency Response	EMW-2017-FH-00518	97.083	458,735
Total U.S. Department of Homeland Security			2,408,400
Total Expenditures of Federal Awards			3,120,175
State Financial Assistance			
Florida Department of Environmental Protection			
Small Community Wastewater Treatment Grants	SG039	37.075	90,975
Clean Water State Revolving Fund Construction Loan Agreement	WW351490	37.076	1,817,930
Passed through from St Johns River Water Management District:			
Florida Springs Grant Program		37.052	249,922
Total Florida Department of Environmental Protection			2,158,827
Florida Department of Transportation			
Economic Development Transportation Fund			2,166
Total Expenditures of State Financial Assistance			2,160,993
Total Expenditures of Federal Awards and State Financial Assistance			\$ 5,281,168
			7 5,252,255

# CITY OF MOUNT DORA, FLORIDA NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2019

### Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards and state financial assistance includes the state award activity of the City of Mount Dora, Florida, and is presented on the modified accrual basis of accounting.

During the year ended September 30, 2019, FEMA approved approximately \$1,949,665 of eligible expenditures that were incurred in a prior year and are included in the accompanying schedule of expenditures of federal awards and state financial assistance

The City did not elect to use the 10% de minimis indirect cost rate in Section 200.44, Indirect (F&A) Costs, of the Uniform Guidance.

# CITY OF MOUNT DORA, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FEDERAL AWARDS AND STATE PROJECTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### **Summary of Auditor's Results**

- 1. The independent auditor's report expresses an unmodified opinion on the financial statements of the City of Mount Dora, Florida (the City).
- 2. A material weakness was identified during the audit of the financial statements as reported in the report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*.
- 3. There were no instances of non-compliance identified during the audit of the financial statements reported in the report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*.
- 4. The audit disclosed a significant deficiency in internal control over major federal programs or state projects as reported in the report on compliance for each major federal program and state project and report on internal control over compliance required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General.
- 5. The report on compliance for the major federal programs and state projects expresses an unmodified opinion.
- 6. The audit disclosed no findings that are required to be reported in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*.
- 7. The programs tested as major federal program and state financial assistance projects included:

Federal Programs	CFDA No.
Disaster Grant – Public Assistance – FEMA	97.036
State Projects	CSFA No.
Clean Water State Revolving Fund Construction Loan	37 076

- 8. The threshold for distinguishing Type A and B programs was \$750,000 for federal programs and \$647,648 for state projects.
- 9. The City did not qualify as a low risk auditee for federal grant programs.

### Findings and Questioned Costs for Major Federal Programs and State Projects

The audit disclosed no findings for major federal programs and state projects to be reported under the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*.

# CITY OF MOUNT DORA, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2019

### **Status of Prior Audit Findings**

There were no prior year findings required to be reported in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*.

### **PURVIS GRAY**

# REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

### Report on Compliance for Each Major Federal Award and State Project

We have audited the City of Mount Dora, Florida's (the City's) compliance with the types of compliance requirements described in the OMB *Compliance Supplement* and the requirements described in the Department of Financial Services' *State Projects Compliance Supplement*, that could have a direct and material effect on each of the City's major federal programs and state projects for the year ended September 30, 2019. The City's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the Federal and State statutes, regulations, and the terms and conditions of its Federal awards and State projects.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major Federal programs and State projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, *Rules of the Auditor General.* Those standards, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General,* require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program or State project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program and State project. However, our audit does not provide a legal determination of the City's compliance.

### **Opinion on Each Major Federal Program and State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal program and State projects for the year ended September 30, 2019.

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Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

# REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program or State project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and State project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, non-compliance with a type of compliance requirement of a Federal program or State project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material non-compliance with a type of compliance requirement of a Federal program or State project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we did identity a deficiency in internal control over compliance, described below as item 2019-01 that we consider to be a significant deficiency.

### 2019-01 – Preparation of the Schedule of Expenditures of Federal Awards and State Financial Assistance

**Condition**—As noted in the Uniform Guidance, Section 200.5109(b) the auditee must prepare a schedule of Federal Awards for the period covered by the auditee's financial statements which must include the total Federal Awards expended as determined in accordance with Section 200.502. During the review of the SEFASFA, we noted material differences between the City's provided numbers and the appropriate amounts to be reported on the SEFASFA. We noted an additional \$1,049,962 (CFDA 97.036) and \$109,636 (97.083) of expenditures that were required to be reported on the schedule. We also noted three projects with a total amount of \$140,921 (CFDA 97.036) which were obligated in the prior year and should have not been included on the current year SEFASFA.

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

# REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

**Effect**—The auditee is responsible for the accuracy of the SEFASFA. If we had not identified the errors, the SEFASFA submitted would not have been accurately presented in accordance with the Uniform Guidance.

**Recommendation**—We recommend that management reviews their policies and procedures over the preparation of the SEFASFA and adjust accordingly. See management's response and corrective action plan on page 138.

### **Purpose**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

July 30, 2020

Gainesville, Florida

### Management's Response and Corrective Plan for Single Audit Finding

RE: 2019-01 — Preparation of the Schedule of Expenditures of Federal Awards and State Financial Assistance

**Response** – The City does not dispute the fact there may have been "reconciling differences" between the initial and final versions of the Schedule of Expenditures of Federal Awards and State Financial Assistance (SEFASFA), nevertheless, the final version which appears in this audit report is materially accurate. It appears as though, in part possibly as a result of government guidance relative to when revenues are to be included on the SEFASFA, that "timing" differences occurred for each of the three items referenced by our auditors (two of which were for the same CFDA Number).

CFDA (Catalog of Federal Domestic Assistance) Number 97.036 refers to "Disaster Grants - Public Assistance (Presidentially Declared Disasters)", which is funding provided by the Federal Emergency Management Agency. Since this CFDA Number was referenced twice, a brief discussion of each instance is in order:

- A. Regarding the \$1,049,962 that was "required to be reported on the schedule", this item apparently pertains to the reimbursement for stormwater improvements in the Dogwood Mountain Reserve Subdivision. The amount obligated for this project was ultimately \$1,298,198.50, but there was some question about when we would be receiving the funding (we still have not received anything 10 months after fiscal year end) and the amount to be received (as evidenced by the differences above). This item was discussed with the auditors both during and after their audit fieldwork and it wasn't until several months after fiscal year 2018-19 end that the decision was made to "recognize" \$1,298,198.50 as revenue (and presumably add the item to the SEFASFA).
- B. The \$140,921 noted by our auditors as having been "obligated in the prior year and should have not been included on the current year SEFASFA", this apparently relates to reimbursement to the City for costs associated with Hurricane Irma (on September 11, 2017). While it is regrettable that this amount was erroneously included on our 2018-19 SEFASFA, it should be noted that the amounts in question were not received by the City until October 3, 2019 (in fiscal year 2019-20).

CFDA (Catalog of Federal Domestic Assistance) Number 97.083 refers to the "Staffing for Adequate Fire and Emergency Response (SAFER) Act. The City received SAFER Act funding, beginning in fiscal year 2017-18 for the purpose of providing increased firefighter staffing. The "reconciling differences" referenced in the "Condition" above appeared to have occurred because funding (\$140,921) obligated in a prior year but perhaps not received until the year being audited (fiscal year 2018-19) was included in the SEFASFA in the year it was received.

In each of the three instances noted by our auditors, it appears there were "reconciling differences" between the fiscal period in which the revenues (and associated expenditures) were recognized for financial reporting purposes in accordance generally accepted accounting principles and the fiscal period in which, pursuant to government guidance, the funding was required to be included on the SEFASFA.

In the future, it is hoped that if there is a "reconciling difference" as described above, our auditors would work with City Staff to resolve those differences before they rise to the point of being a reportable condition. It is called a "single audit" for a reason (because it is performed by auditors who are no doubt much better versed on what needs to be included in the SEFASFA). The circumstances enumerated in the condition above, while possibly accurate from the standpoint of governmental regulations, are not

necessarily "intuitive" from a financial accounting standpoint. In this case, guidance from the auditors during the process would have been much more effective than a "recommendation" (to which we now must respond) afterwards.

So, as to our auditor's recommendation that "management reviews their policies and procedures over the preparation of the SEFASFA and adjust accordingly", the City will engage in this review of policies and procedures, hopefully in consultation and communication with our auditors.

For additional questions or to seek any further information concerning this response, please contact:

John McKinney
Finance Director
City of Mount Dora
510 North Baker Street
Mount Dora, Florida 32757

Telephone Number: (352)735-7118 Facsimile Number: (352)735-1406

### **PURVIS GRAY**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mount Dora, Florida (the City) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report there on dated July 30, 2020.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2017-03 that we consider to be a material weakness.

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Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### 2017-03 - Financial Close and Reporting

**Condition**—During our audit, we identified several areas that required material adjusting journal entries including a correction to the accrued payroll of approximately \$300,000, an unrecorded payable for \$464,000, and the recording of capital leases of approximately \$1.1 million. In addition, we noted numerous other clean up type entries of smaller amounts.

*Criteria*—The City should have sufficient processes and procedures in place and operating effectively to provide reasonable assurance the City's accounting records are complete and accurate prior to commencement of the annual audit.

**Effect**—The lack of an effective financial close and reporting process increases the risk that material misstatements will not be detected in a timely manner. It also results in delays in performing and completing the audit.

**Recommendation**—We recommend management review the financial reporting and closing process and sufficiency of staffing in the finance function.

**2019 Update**—At the commencement of final fieldwork, we noted that the working trial balance had significant areas still needing the required year-end closing entries. This resulted in a delay of the completion of the audit. In addition, we noted several material audit adjustments including adjustments of \$150,000 and \$300,000 to correct cash and investment earnings in the Fire and Police pension funds due to an accounting error. We recommend that the City continue to improve upon the financial close and reporting and audit preparedness processes.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, grant agreements, and contracts, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City in a separate letter dated July 30, 2020.

### City of Mt. Dora, Florida's Response to Findings

The City's response to the findings identified in our audit is described in the accompanying management response letter. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

July 30, 2020

Gainesville, Florida

# **PURVIS GRAY**

## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

We have examined the City of Mount Dora, Florida's (the City) compliance with the requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2019. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

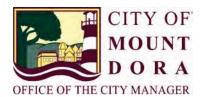
In our opinion, the City complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2019.

July 30, 2020

Gainesville, Florida

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352-735-7180 Fax: 352-735-0074

Website:

www.cityofmountdora.com

July 30, 2020

The City of Mount Dora, Florida has complied with Section 163.31801 of Florida Statues regarding accounting and reporting of impact fee collections and expenditures.

Robin R. Hayes
City Manager

Jonathan C. McKinney Finance Director

1 mm x

### STATE OF FLORIDA COUNTY OF LAKE

I HEREBY CERTIFY that on this day, before me, an officer duly authorized in the State and County aforesaid to take acknowledgments, personally appeared Robin R. Hayes and Jonathan C. McKinney, whom I know personally and whom executed the foregoing instrument and acknowledged before me that they executed the same.

WITNESS my hand and official seal in the County and State last aforesaid this 30<sup>th</sup> day of July 30, 2020



(Seal/Stamp) (Commission Expiration Date) Notary Public State of Florida at Large

## **PURVIS GRAY**

#### **MANAGEMENT LETTER**

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

### **Report on the Financial Statements**

We have audited the basic financial statements of the City of Mount Dora, Florida (the City) as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated July 30, 2020.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, *Rules of the Auditor General*.

### **Other Reporting Requirements**

We have also issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards;* Independent Auditor's Report on Compliance for Each State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs, and our Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General.* Disclosures in those reports, which are dated July 30, 2020, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. The prior year findings and recommendations have been carried forward as findings 2017-03 (reported as a material weakness in the report on internal control over financial reporting and compliance), and 2017-05 (reported below).

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

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Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

#### MANAGEMENT LETTER

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a., and 10.556(7), *Rules of the Auditor General,* require that we report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based, in part, on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we had the following recommendations:

### 2017-05 – Physical Inventory

**Condition**—During our testing we noted that the electric, water/sewer, and general government inventory reports provided did not materially agree to the City's general ledger. After further investigation, the City determined that a large portion of the difference was due to an error in the software that provides the inventory reports. Management contacted their software vendor and was able to obtain an inventory report that was within a reasonable amount.

**Recommendation**—We recommend that the City perform and properly document a physical inventory count as of each year ending September 30. In addition, we recommend that the City's finance department periodically reviews and reconciles the inventory reports to the general ledger in order to catch any discrepancies in a timely manner.

**2019 Update**—The City has made progress in monitoring and reconciling the inventory system to the general ledger; however, the original differences remain. We recommend that the City continues to investigate these differences and make the required adjustments in order for the inventory system and general ledger to be in agreement.

#### **Annual Financial Report**

Sections 10.554(1)(i)5.b., and 10.556(7), *Rules of the Auditor General*, require that we report the results of our determination as to whether the annual financial report for the City for the fiscal year ended September 30, 2019, filed with the Florida Department of Financial Services, pursuant to Section 218.32(1)(1), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2019. In connection with our audit, we determined that these two reports were in agreement.

Honorable Mayor and Members of the City Council City of Mount Dora, Florida Mount Dora, Florida

### **MANAGEMENT LETTER**

### **Special District Component Units**

Section 10.554(1)(i)5.d, Rules of the Auditor General, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florid Statutes. In connection with our audit, we determined that all special district component units provided the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

### **Other Matters**

Section 10.554(1)(i)3, *Rules of the Auditor General*, requires that we address non-compliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statement that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor, City Council, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

July 30, 2020

Gainesville, Florida



OFFICE OF THE CITY MANAGER

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Fax: 352-735-0074

Website: www.cityofmountdora.com

July 28, 2020

Ms. Sherill F. Norman, CPA Auditor General State of Florida Post Office Box 1735 Tallahassee, Florida 32302

Dear Ms. Norman:

Thank you for the opportunity to respond to the recommendations made by our independent auditors, Purvis Gray & Company, in connection with their audit of the City of Mount Dora for the fiscal year ending September 30, 2018. This response is offered pursuant to the provisions of Section 218.39(6), Florida Statutes which provide for "The officer's written statement of explanation or rebuttal concerning the auditor's findings, including corrective action to be taken". In order to make the process more efficient, I will begin by restating the recommendation in full, followed by our response.

### Audit Report Finding Number 2017 – 03, Financial Close and Reporting

Condition—During our audit, we identified several areas that required material adjusting journal entries including a correction to the accrued payroll of approximately \$300,000, an unrecorded payable for \$464,000, and the recording of capital leases of approximately \$1.1 million. In addition, we noted numerous other clean up type entries of smaller amounts.

*Criteria* – The City should have sufficient processes and procedures in place and operating effectively to provide reasonable assurance the City's accounting records are complete and accurate prior to commencement of the annual audit.

*Effect* – The lack of an effective financial close and reporting process increases the risk that material misstatements will not be detected in a timely manner. It also results in delays in performing and completing the audit.

**Recommendation** – We recommend management review the financial reporting and closing process and sufficiency of staffing in the finance function.

**2019 Update**—At the commencement of final fieldwork, we noted that the working trial balance had significant areas still needing the required year-end closing entries. This resulted in a delay of the completion of the audit. In addition, we noted several

Sherill F. Norman, CPA Auditor General July 28, 2020 Page **149** of **4** 

material audit adjustments including adjustments of \$150,000 and \$300,000 to correct cash and investment earnings in the Fire and Police pension funds due to an accounting error. We recommend that the City continue to improve upon the financial close and reporting and audit preparedness processes.

**Response to 2017-03:** The "Condition" underpinning our auditor's recommendation on this item references "material adjusting journal entries including a correction to the accrued payroll of approximately \$300,000, an unrecorded payable for \$464,000, and the recording of capital leases of approximately \$1.1 million." It must be noted that the entry for the accrued payroll entry of approximately \$300,000 was for the pay period ending October 1, 2017. The accrual entry in that instance was incorrectly applied by recording 13 of the 14 days in that pay period in fiscal year 2017-18 and one day in fiscal year 2016-17. In actuality, the reverse should have occurred. Regarding the "unrecorded payable for \$464,000", that item related to a payment to Carr & Collier, Inc. in the amount of \$464,547.97 which occurred on October 13, 2017 (City of Mount Dora Check Number 2288) for utility construction work performed on the SR 46 Utility Extension. This amount should have been accrued in fiscal year 2016-17, but was originally recorded as an increase to capital assets in the water and wastewater fund in fiscal year 2017-18. The correcting entries simply recorded a liability in fiscal year 2016-17 with an offsetting increase to the capital asset in fiscal year 2016-17. The "material audit adjustments including adjustments of \$150,000 and \$300,000 to correct cash and investment earnings in the Fire and Police pension funds" referenced in the 2019 Update above were transactions occurring on July 18, 2019 for \$300,000 in the police officers pension plan and on July 1, 2019 for \$150,000 in the firefighter's pension plan. The transactions indicated that they were "wire paid to Trust Wire Clearing for investment in the fixed income fund". We do not "control" the "cash accounts" used for these pension funds. Based on this description, the "error" that was made is certainly understandable. Nevertheless, when our auditors were in our offices for their "final fieldwork" in late January of 2020, they questioned these transactions. On January 23, 2020, we were asked about the two transactions in question. On January 24, 2020, correcting journal entries were prepared and entered concerning those two amounts. Because of concern that the pension fund actuaries were preparing their analysis based on inaccurate information (because of these two entries), we reached out to them and had them review these two items in the context of the impact on the required funding level. Our staff is certainly not infallible, but in this instance an error of omission occurred. But, it was our belief that once advised, we did everything possible to reduce the impact on the City. Additionally, there is no doubt that City staff has been hard pressed to be prepared for completion of the audit process. Nevertheless, I believe that the level of effort and completeness exhibited by our Finance Staff has been exemplary and has improved considerably over the last three audits. I also believe that we will never achieve a 100% error free environment and that is one of the "checks and balances" provided by the external audit process. However, by repeating this same "condition" over the past three audits, I don't believe our auditors have properly compensated the City for the improvements which have occurred over this period. Nonetheless, regarding our auditors' recommendation relative to the "sufficiency of staffing in the finance function", as in all governments, the "reallocation" of resources is a difficult discussion which cannot take place in a vacuum. The staffing in the Finance Department while inexperienced, have certainly exhibited a willingness to learn. All of the items reported in the condition statement should be

Sherill F. Norman, CPA Auditor General July 28, 2020 Page **150** of **4** 

cured as a more seasoned finance "team" develops and as our auditors are aware, the Finance Director's position was filled (again) subsequent to fiscal year end (in February of 2020) and the interim finance director has agreed to stay on (again) in order to insure a "seamless transition".

### **Audit Report Finding Number 2017 – 05, Physical Inventory**

**Condition** — During our testing we noted that the electric, water/sewer, and general government inventory reports provided did not materially agree to the City's general ledger. After further investigation, the City determined that a large portion of the difference was due to an error in the software that provides the inventory reports. Management contacted their software vendor and were able to obtain an inventory report that was within a reasonable amount.

**Recommendation** – We recommend that the City perform and properly document a physical inventory count as of each year ending September 30. In addition, we recommend that the City's finance department periodically reviews and reconciles the inventory reports to the general ledger in order to catch any discrepancies in a timely manner.

**2019 Update**—The City has made progress in monitoring and reconciling the inventory system to the general ledger; however, the original differences remain. We recommend that the City continues to investigate these differences and make the required adjustments in order for the inventory system and general ledger to be in agreement.

**Response to 2017-05:** As noted previously (in our responses to our auditor's management letter comments in conjunction with the financial statements for the fiscal years ending September 30, 2017 and September 30, 2018) City staff has invested (and continues to invest) significant resources to resolve this issue. City staff originally recognized that an issue relating to inventory might exist in the Summer of 2017 (before our current external auditors were engaged) following the departure of the previous Purchasing Manager and Warehouse Technician. At that point, it was assumed that the issue involved reconciling the physical inventory to the inventory balance reported in the general ledger (specifically in the general, electric, and water and wastewater funds). In order to ensure that an accurate physical inventory record was created, the City engaged the services of temporary employees to perform the September 30, 2017 physical inventory. Regrettably, the "product" generated as a result of the efforts of our temporary employees proved to be somewhat substandard and was not adequate to resolve the issue. In an effort to compensate for the inadequacy of the September 30, 2017 physical inventory, two complete physical inventories were completed by the "new" warehouse staff during fiscal year 2017-18, one on or about March 31, 2018, and a second one at fiscal year-end, September 30, 2018. We subsequently discovered that the issue was not simply a reconciliation of the book value of inventory to the physical inventory, but rather the issue arose largely as a result of difficulties with the "interface" between the inventory balance generated by our inventory software system and the inventory balance generated in the general ledger software system. We believe this issue began at some point before September 30, 2017 and may have continued until March of 2018 when supplemental software training was

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provided to our warehouse staff. We further believe that the "interface" between the general ledger system and the inventory system is now operating properly. After communicating with the software provider (and engaging their services at the City's cost to attempt to reconcile each of the differences) and a team dedicated to resolving this issue, City staff was able to identify and correct a portion of the variance noted by our Auditors. We are continuing our efforts at reconciling the differences in the general fund, electric fund, and the water and wastewater fund. We have identified a couple of potential causes for the discrepancies and will be following up on those. As reported previously, during fiscal year 2018-19, the Purchasing Manager (who supervises the warehouse function) and her staff relocated to the Warehouse in order to provide increased oversight for the warehouse function. Also, on September 30, 2019, another complete inventory was performed. In addition, the City recently added a new warehouse supervisor position to the warehouse staff. Additional secure access requiring badge access and video surveillance to monitor after-hours access has also been implemented.

As always, should you have any questions or require any additional information, please contact me.

Sincerely,

Robin R. Hayes City Manager

City of Mount Dora, Florida

Repen & Hayes