CITY OF PAXTON PAXTON, FLORIDA

FINANCIAL STATEMENTS Year Ended September 30, 2019



CITY OF PAXTON, FLORIDA

CITY OFFICIALS AS OF SEPTEMBER 30, 2019

MAYOR

Hayward Thomas

CITY COUNCIL

Bobby J. Kemp - Chairman

Jenice Armstrong - Vice-Chairman

Charles Cook

Ann Sexton

Travis McMillan

CITY CLERK - TREASURER

Suzan Imfeld

CITY ATTORNEY

Clay Adkinson

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INDEPENDENT AUDITORS' REPORT

RO RABREN, ODOM, PIERCE & HAYES, P.C. Certified Public Accountants

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INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the City Council City of Paxton Paxton, Florida

We have audited the accompanying financial statements of the governmental activities, the businesstype activities and each major fund of the City of Paxton, Florida (the City), as of and for the year ended September 30, 2019 and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund, of the City of Paxton as of September 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2020, on our consideration of the City of Paxton's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Paxton, Florida's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Paxton, Florida's internal control over financial reporting and compliance.

Rabner, Odom, Pierce + Hayes, PC

Andalusia, Alabama February 21, 2020

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

The City's management discussion and analysis presents an overview of the City's financial activities for the fiscal year ended September 30, 2019. Please read it in conjunction with the Independent Auditors' Report, beginning on page 1 and the City's financial statements beginning on page 12 of the Basic Financial Statements.

The City reports its financial position as required by the Governmental Accounting Standards Board (GASB). The GASB requires governmental entities to report finances in accordance with specific guidelines. Among those guidelines are the components of this section dealing with management's discussion and analysis.

The intent is to provide a brief, objective, and easily readable analysis of the City's financial position and performance as of and for the year ending September 30, 2019.

Financial Highlights:

The City's net position increased by \$629,203 during year ending September 30, 2019 due to an increase in capital assets and the receipt of grant revenues related to capital assets. The overall assets of the City exceeded liabilities (net position) at September 30, 2019 by \$3,548,123.

At September 30, 2019, \$594,077 (unrestricted net position) was available to meet the government's general ongoing obligations to citizens and creditors.

At September 30, 2019, the City's governmental funds reported an ending fund balance of \$536,612, representing an increase of \$188,481.

At September 30, 2019, the City's business type activities reported an ending net position of \$2,476,119, representing an increase of \$440,722.

Governmental fund's revenues increased by \$19,108 in fiscal year 2019 or a 3.3 percent increase from the prior fiscal year. Business type activity charges for services revenues were \$429,859 at September 30, 2019 representing an increase of \$39,587 or 10.1 percent.

Overview of the Financial Statements:

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Management's Discussion and Analysis

Government-Wide Financial Statements:

The government-wide financial statements, which consist of the Statement of Net Position and the Statement of Activities, are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector businesses. The Statement of Net Position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the Government's net position changed during the fiscal years. It focuses on the gross and net costs of various activities, which are provided by general taxes and other revenues. All changes in net position are reported as soon as the underlying event giving rise to the changes occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (such as uncollected taxes).

The governmental activities of the City include general government, public safety, highways & streets, sanitation and culture/recreation. Business type activities include water and sewer utilities.

The government-wide financial statements can be found on pages 12-13 of the Basic Financial Statements.

Fund Financial Statements:

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds:

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statement, governmental fund financial statements focus on near-term inflow and outflow of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This is similar to the manner in which the budget is developed. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City adopts an annual appropriated budget for its governmental funds. A budgetary comparison statement has been provided on page 18 of the Basic Financial Statements to demonstrate budgetary compliance.

Management's Discussion and Analysis

The basic governmental funds financial statements can be found on pages 14-17 of the Basic Financial Statements.

Proprietary Funds:

Services provided to the general public for which customers are charged a fee are generally reported in enterprise funds, which are a type of proprietary fund. Proprietary funds use the same basis of accounting as business-type activities; therefore, the financial statements include additional information, such as depreciation expense and cash flows, which are not presented for governmental funds. The City maintains separate proprietary funds to account for the water and sewer operations. These statements can be found on pages 19-22 of the Basic Financial Statements.

Notes to the Financial Statements:

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 23-39 of the Basic Financial Statements.

Government-Wide Financial Analysis:

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$3,548,123 at September 30, 2019 and by \$2,918,920 at September 30, 2018.

The following is a condensed Statement of Net Position as of September 30, 2019 and 2018:

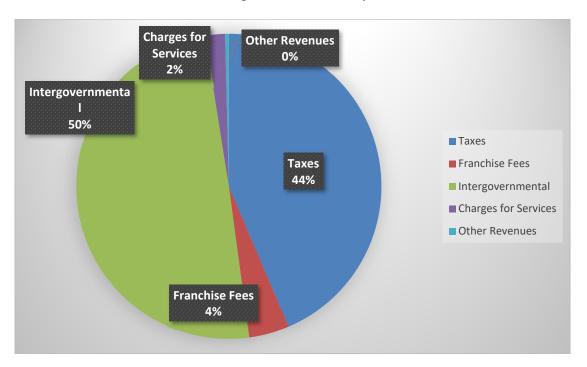
| | 2019 | 2018 |
|-----------------------------|--------------|--------------|
| Current and Other Assets | \$ 828,332 | \$ 737,295 |
| Capital Assets | 3,842,940 | 3,566,406 |
| Total Assets | 4,671,272 | 4,303,701 |
| Current Liabilities | 46,672 | 312,207 |
| Long-Term Liabilities | 1,076,477 | 1,072,574 |
| Total Liabilities | 1,123,149 | 1,384,781 |
| Net Position: | | |
| Invested in Capital Assets | | |
| Net of Related Debt | 2,766,463 | 2,417,071 |
| Restricted for Debt Service | 187,583 | 216,130 |
| Unrestricted | 594,077 | 285,719 |
| Total Net Position | \$ 3,548,123 | \$ 2,918,920 |

Management's Discussion and Analysis

At September 30, 2019 and 2018 the largest portion of the City's net position (approximately 78 percent) was reflected in investment in capital assets (e.g. land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

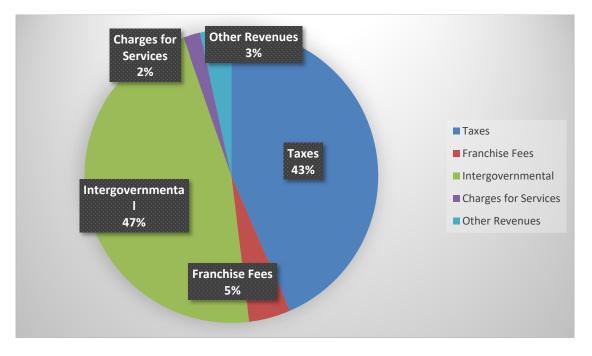
The unrestricted net position \$594,077 at September 30, 2019, and \$285,719 at September 30, 2018, may be used to meet the government's ongoing obligations to citizens and creditors.

The following graph shows revenues by type for the government-wide Statement of Activities for the years ended September 30, 2019 and 2018.



Year Ending 2019 Revenues by Source

Management's Discussion and Analysis



Year Ending 2018 Revenues by Source

The following is a condensed Statement of Activities of Governmental Activities for the years ended September 30, 2019 and 2018:

| | 2019 | | 2019 | | 2019 20 | | 2018 |
|-------------------------------------|------|-----------|------|----|-----------|--|------|
| Revenues: | | | | | | | |
| Program Revenue: | | | | | | | |
| Charges for Services | \$ | 12,300 | | \$ | 10,982 | | |
| Capital Contributions | | 4,000 | | | - | | |
| General Revenues: | | | | | | | |
| Franchise Fees and Taxes | | 279,394 | | | 279,876 | | |
| Other | | 450,773 | | | 118,225 | | |
| Total Revenues | | 746,467 | | | 409,083 | | |
| Expenses: | | | | | | | |
| General Government | | 514,850 | | | 535,970 | | |
| Public Safety | | 2,619 | | | 2,177 | | |
| Highways and Streets | | 12,001 | | | 11,739 | | |
| Culture and Recreation | | 28,516 | | | 30,502 | | |
| Total Expenses | | 557,986 | | | 580,388 | | |
| Increase (Decrease) in Net Position | | 188,481 | | | (171,305) | | |
| Net Position - Beginning | | 883,523 | | | 1,054,828 | | |
| Net Position - Ending | \$ | 1,072,004 | | \$ | 883,523 | | |

Management's Discussion and Analysis

Financial Analysis of the City's Funds

As noted earlier, the City uses Fund Accounting to ensure and demonstrate compliance with financerelated legal requirements.

Governmental Activities:

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unrestricted fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The City's governmental funds reported an ending fund balance of \$536,612 at the end of fiscal year 2019 and \$262,457 at the end of fiscal year 2018. This resulted in an increase of \$274,155 in fiscal year 2019. The non-spendable fund balance was \$68,850, restricted was \$100 and the unassigned fund balance was \$467,662 at September 30, 2019. The non-spendable fund balance was \$68,850, restricted was \$68,850, re

The remainder of governmental fund balances are restricted to indicate that they are either restricted in what they can be used for or have been committed for a particular purpose and therefore not available for spending.

The general fund is the only governmental fund of the City. At September 30, 2019 the unassigned fund balance of the General Fund was \$467,662 and at September 30, 2018 was \$193,577.

The basic governmental funds financial statements can be found on pages 14-17 of the Basic Financial Statements.

Business Type Activities:

Business type activities increased the City's net position by \$440,722 during fiscal year 2019 and increased by \$39,414 during fiscal year 2018. The business type activities unrestricted net position is \$57,565 at September 30, 2019, which can only be utilized within these business type activities. At September 30, 2018, the unrestricted net position for the business type activities was \$23,292. The City has two business type activities. These business type activities are water and sewer operations. The unrestricted net position for water at September 30, 2019 was \$209,820 and \$175,626 at September 30, 2018. The unrestricted deficit in net position for the sewer fund was \$152,255 at September 30, 2019 and \$152,334 at September 30, 2018.

The following is a condensed Statement of Net Position of Business-Type Activities for the years ended September 30, 2019 and 2018:

Management's Discussion and Analysis

| | 2019 | 2018 |
|--------------------------|--------------|--------------|
| Revenues: | | |
| Program Revenue: | | |
| Charges for Services | \$ 429,859 | \$ 390,272 |
| | 429,859 | 390,272 |
| Other Income (Expense) | | |
| Other Income (Expense) | 682,909 | (33,562) |
| Total Revenues | 1,112,768 | 356,710 |
| Expenses: | | |
| Water | 362,587 | 356,292 |
| Sewer | 143,616 | 132,036 |
| Total Expenses | 506,203 | 488,328 |
| Loss Before Transfers | 606,565 | (131,618) |
| Transfers In (Out) | (165,843) | 171,032 |
| Increase in Net Position | 440,722 | 39,414 |
| Net Position - Beginning | 2,035,397 | 1,995,983 |
| Net Position - Ending | \$ 2,476,119 | \$ 2,035,397 |

Capital Asset and Debt Administration:

The City's investment in capital assets as of September 30, 2019 was \$3,842,940 (net of accumulated depreciation) and at September 30, 2018 was \$3,566,406 (net of accumulated depreciation). The investment in capital assets includes land, buildings, equipment and water and sewer systems, net of accumulated depreciation. The City spent \$557,284 for the Waterline Improvements Project and \$27,410 towards the Sewer Improvements Project during fiscal year 2019. Additional information on the City's capital assets can be found in Note 4 on pages 30-32 of notes to the financial statements.

Management's Discussion and Analysis

| _ | Governmental Activities | | 71 | | Totals |
|-------------------------------|----------------------------|-----------|----|-------------|-----------------|
| | 2019 | | | 2019 | 2019 |
| Land | \$ | 188,362 | \$ | 56,572 | \$ 244,934 |
| Construction in Progress | | - | | 37,011 | 37,011 |
| Infrastructure | | - | | 5,109,659 | 5,109,659 |
| Equipment | | 173,507 | | 671,357 | 844,864 |
| Improvements | | 62,755 | | 2,094 | 64,849 |
| Furniture and Fixtures | | 5,052 | | 1,000 | 6,052 |
| Buildings | | 715,025 | | 7,929 | 722,954 |
| Software | | - | | 33,600 | 33,600 |
| Total capital assets | | 1,144,701 | | 5,919,222 | 7,063,923 |
| Less accumulated depreciation | L | (609,309) | | (2,611,674) | (3,220,983) |
| Total capital assets, net | \$ | 535,392 | \$ | 3,307,548 | \$ 3,842,940 |

Long Term Debt:

At the end of fiscal year 2019, the City had total bonded debt of \$1,076,477. At September 30, 2018 this amount was \$653,162. The City also had an outstanding anticipation loan of \$441,507 at September 30, 2018. As of September 30, 2019 and 2018, all debt was held in the Proprietary Funds.

Outstanding Debt at September 30, 2019 and 2018 was:

| | September 30, | | | |
|--|---------------|--------------|--|--|
| | 2019 | 2018 | | |
| Water System Revenue Bonds, Series 2006A | \$ 115,493 | \$ 117,816 | | |
| Water System Revenue Bonds, Series 2006B | 88,074 | 89,846 | | |
| Water System Revenue Bonds, Series 2018 | 445,410 | - | | |
| Sewer Revenue Bonds, Series 1994 | 427,500 | 445,500 | | |
| Water System Revenue Bonds Anticipation | | | | |
| Note, Series 2018 | | 441,507 | | |
| | \$ 1,076,477 | \$ 1,094,669 | | |

Additional information on the City's debt can be found in Note 5 on pages 32-37 of notes to the financial statements.

Management's Discussion and Analysis

Request for Information

This report is designed to present users with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the City's Clerk or the Mayor at P. O. Box 5200, Paxton, FL 32538.



FINANCIAL STATEMENTS

| | GOVERNMENTAL ACTIVITIES | | USINESS- TYPE CTIVITIES | TOTAL |
|---|----------------------------|-----------|-------------------------------|-----------------|
| ASSETS | | | | |
| Cash and Cash Equivalents - Unrestricted | \$ | 530,456 | \$ 11,184 | \$ 541,640 |
| Cash and Cash Equivalents - Restricted | | 100 | 221,354 | 221,454 |
| Receivables, Net | | 39,289 | 24,902 | 64,191 |
| Prepaid Expenses | | - | 1,047 | 1,047 |
| Internal Balances | | (23,085) | 23,085 | - |
| Capital Assets, not being depreciated | | 188,362 | 93,583 | 281,945 |
| Capital Assets, being depreciated | | 347,030 | 3,213,965 | 3,560,995 |
| Total Assets | | 1,082,152 | 3,589,120 | 4,671,272 |
| LIABILITIES | | | | |
| Accounts Payable | | 10,148 | - | 10,148 |
| Accrued Interest | | _ | 2,653 | 2,653 |
| Customer Deposits | | - | 33,871 | 33,871 |
| Noncurrent Liabilities | | | | |
| Due Within One Year | | - | 32,987 | 32,987 |
| Due in More than One Year | | - | 1,043,490 | 1,043,490 |
| Total Liabilities | | 10,148 | 1,113,001 | 1,123,149 |
| NET POSITION | | | | |
| Invested in Capital Assets, Net of Related Debt | | 535,392 | 2,231,071 | 2,766,463 |
| Restricted | | 100 | 187,483 | 187,583 |
| Unrestricted | | 536,512 | 57,565 | 594,077 |
| Total Net Position | \$ | 1,072,004 | \$ 2,476,119 | \$ 3,548,123 |

CITY OF PAXTON, FLORIDA STATEMENT OF ACTIVITIES Year Ended September 30, 2019

| | | PROGRAM REVENUES | | | REVENUE AND CH NET POSITION | ANGES IN |
|--|--------------|-------------------------------------|--------------------------------------|----------------------------|--------------------------------|--------------|
| FUNCTIONS/PROGRAMS | EXPENSES | CHARGES FOR SERVICES | CAPITAL GRANTS & CONTRIBUTIONS | GOVERNMENTAL ACTIVITIES | BUSINESS-TYPE ACTIVITIES | TOTALS |
| PRIMARY GOVERNMENT GOVERNMENTAL ACTIVITIES: | | | | | | |
| General Government | \$ 514,850 | \$ 12,300 | \$ 4,000 | \$ (498,550) | | \$ (498,550) |
| Public Safety | 2,619 | φ 12,500 - | ÷ 1,000 - | (1)0,550) | | (2,619) |
| Highways and Streets | 12,001 | - | - | (12,001) | | (12,001) |
| Culture and Recreation | 28,516 | - | - | (28,516) | | (28,516) |
| Total Governmental Activities | 557,986 | 12,300 | 4,000 | (541,686) | | (541,686) |
| BUSINESS-TYPE ACTIVITIES: | | | | | | |
| Water | 379,410 | 308,738 | 710,400 | | \$ 639,728 | 639,728 |
| Sewer | 166,876 | 121,121 | 10,235 | | (35,520) | (35,520) |
| Total Business-Type Activities | 546,286 | 429,859 | 720,635 | | 604,208 | 604,208 |
| Total Primary Government | \$ 1,104,272 | \$ 442,159 | \$ 724,635 | (541,686) | 604,208 | 62,522 |
| | | GENERAL REVENUE | S | | | |
| | | Sales Tax | | 227,701 | - | 227,701 |
| | | Utility Taxes | | 25,434 | - | 25,434 |
| | | Franchise Fees | | 24,811 | - | 24,811 |
| | | Licenses and Permits | | 1,448 | - | 1,448 |
| | | Fines and Forfeits | | 262 | - | 262 |
| | | Intergovernmental | | 288,098 | - | 288,098 |
| | | Interest | | 484 | 341 | 825 |
| | | Miscellaneous | E Elizza de Alexander | 13,169 | 1,095 921 | 14,264 |
| | | Gain (Loss) on Sale of Transfers | Fixed Assets | (17,083) 165,843 | (165,843) | (16,162) |
| | | Total General Reven | ues | 730,167 | (163,486) | 566,681 |
| | | Change in Net Position | | 188,481 | 440,722 | 629,203 |
| | | Net Position, Beginning | | 883,523 | 2,035,397 | 2,918,920 |
| | | Net Position, Ending | | \$ 1,072,004 | \$ 2,476,119 | \$ 3,548,123 |

CITY OF PAXTON, FLORIDA BALANCE SHEET - GOVERNMENTAL FUNDS September 30, 2019

| | GENER FUND | | | FOTAL RNMENTAL FUNDS |
|---|---------------|---------|----|----------------------------|
| ASSETS Cash and Cash Equivalents | \$ | 530,456 | \$ | 530,456 |
| Receivables, Net | | 39,289 | | 39,289 |
| Restricted Assets: Cash and Cash Equivalents | | 100 | | 100 |
| Cash and Cash Equivalents | | 100 | | 100 |
| Total Assets | \$ | 569,845 | \$ | 569,845 |
| LIABILITIES AND FUND BALANCES | | | | |
| LIABILITIES | | | | |
| Accounts Payable | \$ | 10,148 | \$ | 10,148 |
| Due to Other Funds | | 23,085 | | 23,085 |
| Total Liabilities | | 33,233 | | 33,233 |
| FUND BALANCES | | | | |
| Nonspendable | | 68,850 | | 68,850 |
| Restricted | | 100 | | 100 |
| Unassigned | | 467,662 | | 467,662 |
| Total Fund Balances | | 536,612 | | 536,612 |
| Total Liabilities and Fund Balances | \$ | 569,845 | \$ | 569,845 |

CITY OF PAXTON, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION September 30, 2019

Amounts reported for governmental activities in the statement of net assets are different because:

| Total Fund Balances - Governmental Funds | \$ 536,612 |
|--|-----------------|
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. | |
| Governmental Capital Assets1,144,701Less: Accumulated Depreciation(609,309) | 535,392 |
| Net Position of Governmental Activities | \$ 1,072,004 |

CITY OF PAXTON, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -GOVERNMENTAL FUNDS Year Ended September 30, 2019

| | GENERAL FUND | TOTAL GOVERNMENTAL FUNDS |
|-------------------------------|-----------------|--------------------------------|
| REVENUES | | |
| Taxes | \$ 253,135 | \$ 253,135 |
| Franchise Fees | 24,811 | 24,811 |
| Licenses and Permits | 1,448 | 1,448 |
| Intergovernmental | 288,098 | 288,098 |
| Charges for Services | 12,300 | 12,300 |
| Fines and Forfeitures | 262 | 262 |
| Contributions | 4,000 | 4,000 |
| Interest | 484 | 484 |
| Miscellaneous | 13,169 | 13,169 |
| Total Revenues | 597,707 | 597,707 |
| EXPENDITURES | | |
| General Government | 500,222 | 500,222 |
| Public Safety | 1,463 | 1,463 |
| Highways and Streets | 10,151 | 10,151 |
| Culture and Recreation | 11,303 | 11,303 |
| Capital Outlay | 4,000 | 4,000 |
| Total Expenditures | 527,139 | 527,139 |
| EXCESS OF REVENUES OVER | | |
| EXPENDITURES | 70,568 | 70,568 |
| OTHER FINANCING SOURCES | | |
| Transfers from Other Funds | 165,843 | 165,843 |
| Sale of Assets | 37,744 | 37,744 |
| Total Other Financing Sources | 203,587 | 203,587 |
| Net Change in Fund Balance | 274,155 | 274,155 |
| FUND BALANCE - Beginning | 262,457 | 262,457 |
| FUND BALANCE - Ending | \$ 536,612 | \$ 536,612 |

CITY OF PAXTON, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended September 30, 2019

| Net Change in Fund Balances - Total Governmental Funds | \$ | 274,155 |
|--|----|----------|
| Amounts reported for governmental activities in the Statement of Net Position are different because: | | |
| Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. | | |
| Capital Outlay4,000Less: Current year depreciation(34,847) | - | (30,847) |
| Proceeds from the disposal of assets are reported as other financing sources of revenue in the governmental funds, but in the Statement of Activities only the gain or loss is reported. | | (54,827) |
| Change in Net Position of Governmental Activities | \$ | 188,481 |

CITY OF PAXTON, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended September 30, 2019

| Net Change in Fund Balances - Total Governmental Funds | \$ | 274,155 |
|--|----|----------|
| Amounts reported for governmental activities in the Statement of Net Position are different because: | | |
| Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. | | |
| Capital Outlay4,000Less: Current year depreciation(34,847) | - | (30,847) |
| Proceeds from the disposal of assets are reported as other financing sources of revenue in the governmental funds, but in the Statement of Activities only the gain or loss is reported. | | (54,827) |
| Change in Net Position of Governmental Activities | \$ | 188,481 |

CITY OF PAXTON, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - GENERAL FUND Year Ended September 30, 2019

| | FINAL BUDGET | | | CTUAL MOUNTS | VARIANCE WITH FINAL BUDGET- POSITIVE (NEGATIVE) | | | |
|--------------------------------|-----------------|----------|----|-----------------|---|----------|--|--|
| REVENUES | | | | | | | | |
| Taxes | \$ | 244,000 | \$ | 253,135 | \$ | 9,135 | | |
| Franchise Fees | + | 28,500 | + | 24,811 | + | (3,689) | | |
| License and Permits | | 2,000 | | 1,448 | | (552) | | |
| Intergovernmental | | 275,500 | | 288,098 | | 12,598 | | |
| Charges for Services | | 13,900 | | 12,300 | | (1,600) | | |
| Fines and Forfeitures | | - | | 262 | | 262 | | |
| Interest | | - | | 484 | | 484 | | |
| Miscellaneous | | 5,000 | | 17,169 | | 12,169 | | |
| Total Revenues | | 568,900 | | 597,707 | | 28,807 | | |
| Expenditures | | | | | | | | |
| General Government | | 477,900 | | 500,222 | | (22,322) | | |
| Public Safety | | _ | | 1,463 | | (1,463) | | |
| Highways and Streets | | 11,000 | | 10,151 | | 849 | | |
| Culture and Recreation | | 14,500 | | 11,303 | | 3,197 | | |
| Capital Outlay | | 10,000 | | 4,000 | | 6,000 | | |
| Contingency | | 30,500 | | | | 30,500 | | |
| Total Expenditures | | 543,900 | | 527,139 | | 16,761 | | |
| EXCESS OF REVENUES OVER | | | | | | | | |
| EXPENDITURES | | 25,000 | | 70,568 | | 45,568 | | |
| OTHER FINANCING SOURCES (USES) | | | | | | | | |
| Transfers to Other Funds | | (50,000) | | 165,843 | | 215,843 | | |
| Sale of Assets | | 25,000 | | 37,744 | | 12,744 | | |
| Total Other Financing Uses | | (25,000) | | 203,587 | | 228,587 | | |
| Net Change in Fund Balances | | - | | 274,155 | | 274,155 | | |
| FUND BALANCE - Beginning | | 262,457 | | 262,457 | | 262,457 | | |
| FUND BALANCE - Ending | \$ | 262,457 | \$ | 536,612 | \$ | 536,612 | | |

CITY OF PAXTON, FLORIDA STATEMENT OF NET POSITION - PROPRIETARY FUNDS September 30, 2019

| | BUSINESS-TYPE ACTIVITIES | | | | | S | |
|---|---------------------------------|--------|----|-----------|--------|-----------|--|
| | WATER | | | SEWER | | | |
| | FUND | | | FUND | TOTALS | | |
| ASSETS | | | | | | | |
| CURRENT ASSETS: | | | | | | | |
| Cash and Cash Equivalents | \$ | 11,184 | \$ | - | \$ | 11,184 | |
| Receivables, Net | | 24,902 | | - | | 24,902 | |
| Prepaid Insurance | | 1,047 | | - | | 1,047 | |
| Due from (to) Other Funds | 1 | 73,470 | | (150,385) | | 23,085 | |
| Total Current Assets | 2 | 10,603 | | (150,385) | | 60,218 | |
| NONCURRENT ASSETS: | | | | | | | |
| Restricted Cash and Cash Equivalents | | 63,563 | | 157,791 | | 221,354 | |
| Capital Assets, Net of Accumulated Depreciation | 1,7 | 03,781 | | 1,603,767 | | 3,307,548 | |
| Total Noncurrent Assets | 1,7 | 67,344 | | 1,761,558 | | 3,528,902 | |
| Total Assets | 1,9 | 77,947 | | 1,611,173 | | 3,589,120 | |
| LIABILITIES | | | | | | | |
| CURRENT LIABILITIES: | | | | | | | |
| Accrued Interest Payable | | 783 | | 1,870 | | 2,653 | |
| Customer Deposits | | 33,871 | | - | | 33,871 | |
| Bonds and Notes Payable | | 12,987 | | 20,000 | | 32,987 | |
| Total Current Liabilities | | 47,641 | | 21,870 | | 69,511 | |
| NONCURRENT LIABILITIES: | | | | | | | |
| Bonds and Notes Payable | 6 | 35,990 | | 407,500 | | 1,043,490 | |
| · | | | | · · · · · | | <u> </u> | |
| Total Liabilities | 6 | 83,631 | | 429,370 | | 1,113,001 | |
| NET POSITION | | | | | | | |
| Invested in Capital Assets, Net of Related Debt | , | 54,804 | | 1,176,267 | | 2,231,071 | |
| Restricted | | 29,692 | | 157,791 | | 187,483 | |
| Unrestricted (Deficit) | 2 | 09,820 | | (152,255) | | 57,565 | |
| Total Net Position | \$ 1,2 | 94,316 | \$ | 1,181,803 | \$ | 2,476,119 | |

CITY OF PAXTON, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION -PROPRIETARY FUNDS Year Ended September 30, 2019

| | BUSINESS-TYPE ACTIVITIES | | | | | 5 | |
|--|--------------------------|-----------|----|-----------|--------|-----------|--|
| | WATER | | | SEWER | | | |
| | FUND | | | FUND | TOTALS | | |
| REVENUES | | | | | | | |
| Charges for Services | \$ | 308,738 | \$ | 121,121 | \$ | 429,859 | |
| Total Revenues | | 308,738 | | 121,121 | | 429,859 | |
| OPERATING EXPENSES | | | | | | | |
| Salaries & Fringe Benefits | | 97,842 | | - | | 97,842 | |
| Bad Debt Expense | | 2,494 | | 205 | | 2,699 | |
| Contractual Services | | 38,104 | | 20,266 | | 58,370 | |
| Insurance | | 30,682 | | 14,981 | | 45,663 | |
| Utilities | | 19,756 | | 32,765 | | 52,521 | |
| Repairs and Maintenance | | 24,716 | | 9,879 | | 34,595 | |
| Materials and Supplies | | 26,022 | | 14,187 | | 40,209 | |
| Other Expense | 6,463 | | | 21 | 6,484 | | |
| Depreciation | | 116,508 | | 51,312 | | 167,820 | |
| Total Operating Expenses | | 362,587 | | 143,616 | | 506,203 | |
| Operating Loss | | (53,849) | | (22,495) | | (76,344) | |
| NONOPERATING REVENUE (EXPENSES) | | | | | | | |
| Grant Revenues | | 710,400 | | 10,235 | | 720,635 | |
| Miscellaneous Income | | 912 | | 183 | | 1,095 | |
| Interest Income | | 259 | | 82 | | 341 | |
| Interest Expense | | (16,823) | | (23,260) | | (40,083) | |
| Gain on Sale of Asset | | 921 | | - | | 921 | |
| Total Nonoperating Revenues (Expenses) | | 695,669 | | (12,760) | | 682,909 | |
| Income (Loss) before Transfers | | 641,820 | | (35,255) | | 606,565 | |
| Transfers (to) from Other Funds | | (213,654) | | 47,811 | | (165,843) | |
| Change in Net Position | | 428,166 | | 12,556 | | 440,722 | |
| NET POSITION - Beginning | | 866,150 | | 1,169,247 | | 2,035,397 | |
| NET POSITION - Ending | \$ | 1,294,316 | \$ | 1,181,803 | \$ | 2,476,119 | |

CITY OF PAXTON, FLORIDA STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS Year Ended September 30, 2019

| | BUSINESS-TYPE ACTIVITIES | | | |
|---|--|--|--|--|
| | WATER FUND | SEWER FUND | TOTALS | |
| CASH FLOWS FROM OPERATING ACTIVITIES Receipts from Customers and Users Payments to Suppliers Payments to Employees | \$ 307,354 (147,154) (97,842) | \$ 121,121 (92,304) | \$ 428,475 (239,458) (97,842) | |
| Net Cash Provided By Operating Activities | 62,358 | 28,817 | 91,175 | |
| CASH FLOW FROM NONCAPITAL FINANCING ACTIVITIES Miscellaneous Income | 912 | 183 | 1,095 | |
| Transfers from (to) Other Funds | (33,737) | 34,423 | 686 | |
| Net Cash Provided (Used) By Noncapital Financing Activities | (32,825) | 34,606 | 1,781 | |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Grant Proceeds Purchases of Fixed Assets Proceeds from Sale of Fixed Assets Proceeds from Long-Term Debt Interest Payments on Debt Principal Payments on Debt | 710,400 (557,284) 921 454,000 (16,839) (454,192) (166,529) | 10,235 (27,410) - (23,338) (18,000) - | 720,635 (584,694) 921 454,000 (40,177) (472,192) (166,529) | |
| Net Cash Used By Capital Financing Activities | (29,523) | (58,513) | (88,036) | |
| CASH FLOWS FROM INVESTING ACTIVITIES Interest and Dividends Net Cash Provided By Investing Activities | 259 259 | <u>82</u> 82 | 341 | |
| Net Increase in Cash and Cash Equivalents | 269 | 4,992 | 5,261 | |
| Cash and Cash Equivalents, Beginning Unrestricted Restricted | 11,177 63,301 74,478 | | 11,177 216,100 227,277 | |
| Cash and Cash Equivalents, Ending Unrestricted Restricted | 11,184 63,563 | 157,791 | 11,184 221,354 | |
| | \$ 74,747 | \$ 157,791 | \$ 232,538 | |

RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED BY OPERATING ACTIVITIES:

| | BUSINESS-TYPE ACTIVITIES | | | | | IES |
|---|--------------------------|----------|-------|----------|--------|----------|
| | WATER | | SEWER | | | |
| | FUND | | FUND | | TOTALS | |
| Operating Loss | \$ | (53,849) | \$ | (22,495) | \$ | (76,344) |
| Adjustments to Reconcile Operating Loss to Net Cash provided by Operating Activities: | | | | | | |
| Depreciation | | 116,508 | | 51,312 | | 167,820 |
| Accounts Receivable | | (1,384) | | - | | (1,384) |
| Customer Deposits | | 1,083 | | - | | 1,083 |
| Net Cash Provided By Operating Activities | \$ | 62,358 | \$ | 28,817 | \$ | 91,175 |

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Paxton (the City) was originally incorporated under Chapter 29-404, Law of Florida, Act of 1953. Subsequent amendments were made under Chapter 69-1459 and under local ordinance in 1981. The City operates under the Council-Mayor form of government and provides the following services as authorized by its charter: public safety, water sanitation, culture-recreation, public improvements, sewer, and general administrative service.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies:

REPORTING ENTITY

The GASB establishes standards for defining and reporting on the financial reporting entity. The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for agencies that make up its legal entity. It is also financially accountable for a legally separate agency where there is a potential for the agency to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. There are no component units which should be included as part of the financial reporting entity of the City of Paxton, Florida.

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The basic financial statements consist of the government-wide financial statements and fund financial statements. Both sets of statements distinguish between governmental and business-type activities. Government-wide financial statements are comprised of the statement of net assets and the statement of activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Net Position presents the reporting entity's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories:

<u>Invested in Capital Assets, Net of Related Debt</u> – This category represents capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Restricted</u> – This category represents constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation. The balance restricted at September 30, 2019 was \$187,583 reserved for capital improvements and debt service payments.

<u>Unrestricted</u> – This category represents net position that are not subject to externally imposed stipulations and are available for any purpose.

It is the City's policy to use restricted assets before unrestricted assets when both are available to fund specific expenditures.

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues are classified into three major categories: charges for services, operating grants and contributions, and capital grants and contributions. Charges for services refer to direct recovery from customers for services rendered. Grants and contributions refer to revenues restricted for specific programs whose use may be restricted further to operational or capital items. The general revenues section displays revenue collected that helps support all functions of government and contribute to the change in the net position for the fiscal year.

The government-wide statement of net position and the statement of activities are presented on a consolidated basis and are reflected on a full accrual, economic resource basis.

The net costs (by function or business-type activity) are normally covered by general revenue (property, sales or gas taxes, intergovernmental revenues, interest income, etc.).

The government-wide focus is more on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period.

The fund financial statements follow and report additional and detailed information about operations for major funds. The City of Paxton currently does not have any funds considered non-major. A reconciliation is provided, which converts the results of the governmental fund accounting to the government-wide presentations.

The following are reported as major governmental funds:

<u>General Fund</u> – This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The City reports the following major proprietary funds:

<u>Water Fund</u> – This fund accounts for all operations of the water department. <u>Sewer Fund</u> – This fund accounts for all operations of the sewer department.

The governmental funds major fund statements in the fund financial statements are presented on a current financial resource and modified accrual basis of accounting.

The focus of the GASB is on the City as a whole and the fund financial statements, including the major individual funds of the governmental and business-type categories. Each presentation provides valuable information that can be analyzed to enhance the usefulness of the information.

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Non-spendable</u> – Amounts that cannot be spent because they are either not spendable in form or they are legally or contractually required to be maintained intact. The City of Paxton has an amount of \$68,850 classified as non-spendable fund balance at September 30, 2019.

<u>Restricted</u> – Amounts with constraints placed on their use that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or is imposed by law though constitutional provisions or enabling legislation. The City has \$100 classified as restricted at September 30, 2019.

<u>Committed</u> – Amounts that can only be used for specific purposes imposed by formal action of the City of Paxton and remains binding unless removed in the same manner.

<u>Assigned</u> – Amounts that are constrained by the City for specific purposes but do not meet criteria to be classified as restricted or committed.

<u>Unassigned</u> – Residual amounts for the General Fund and includes all spendable amounts not contained in the other classifications.

BASIS OF PRESENTATION

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The City uses the following fund categories and fund types:

Governmental Funds

General Fund – To account for all financial resources except those required to be accounted for in another fund. The General Fund is the City's operating fund.

Proprietary Funds

Enterprise Funds – These funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expense, including depreciation) of providing goods or services to the general public be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

BASIS OF ACCOUNTING

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the <u>timing</u> of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as eligibility requirements imposed by the provider are met.

All governmental fund financial statements are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available. Expenditures are generally recognized when the related fund liability is incurred. Revenues are considered available when they are collectible within the current period or soon thereafter. For this purpose, the City considers revenues to be available if they are collected within sixty days of the end of the current fiscal year.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Those revenues susceptible to accrual are franchise taxes, grants relative to incurred cost, interest revenue and charges for services.

All proprietary funds are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred. Material unbilled utility service receivables, if any, are recorded at year end.

Cash and Cash Equivalents – Cash and cash equivalents are cash on hand as well as demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Accounts Receivable – Trade receivables are reported at gross amounts due from customers and, where appropriate reduced by an estimated portion that is expected to be uncollectible. The City grants credit to its customers who use its services, substantially all of whom are local residents or businesses.

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds." All other outstanding balances between governmental activities and business type activities are reported in the government-wide financial statements as "internal balances."

Allowance for Doubtful Accounts - The City makes an estimate, based on the prior years, as to the amount of its accounts receivable in its enterprise funds that will not be collectible. The City makes a charge for this amount against operations and establishes a reserve for doubtful accounts. As the accounts are determined to be uncollectible, they are then charged against this reserve. At September 30, 2019, the reserve balance was \$4,460. The City grants credit to customers who use its various services, substantially all of whom are local residents or businesses.

Capital Assets - Capital assets, which include property, plant and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

The cost of normal maintenance and repairs that do not add value to the asset or materially extend assets lives are not capitalized.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

| Assets | Years |
|-----------------------|-------|
| Buildings | 30-50 |
| Building Improvements | 7-15 |
| Vehicles | 5-10 |
| Equipment | 7-15 |
| Water & Sewer System | 5-50 |

Compensated Absences - The City has adopted written policies as to the accumulation of vacation and sick leave but has elected not to record any expenditure or related liability for accumulated vacation and sick leave benefits of its employees. Such amounts are recorded only when taken and are not considered to be material.

Long-Term Obligations – In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business type activities or proprietary fund type statement of net position.

Estimates - The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Cash Flows - The City considers investments with a maturity of less than 90 days as cash equivalents for the purpose of the statement of cash flows. The amount of interest actually paid by the City's Enterprise Funds during the year totaled \$40,177.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

BUDGETS AND BUDGETARY ACCOUNTING

Usually during the month of September, the Mayor submits to the City Council a proposed budget for the fiscal year commencing the following October 1. The budget includes proposed expenditures and the means of financing them. The budget is legally adopted by the Council for the upcoming fiscal year. The City does not use encumbrance accounting and any amounts not expended under the budget lapse at year end. Expenditures may not legally exceed budgeted appropriations at the fund level. It is City policy to amend the budget subsequent to year end for any revenues or expenditures that exceeded budgeted amounts during the year. As such, the "Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund" presented in the financial statements reflects the final budget that is adopted by the City subsequent to year end.

The budget for the General Fund is adopted on a basis consistent with GAAP.

NOTE 3 – DEPOSITS AND INVESTMENTS

<u>Custodial Credit Risk</u> – Custodial credit risk for deposits is the risk that, in event of a failure of a depository financial institution, the Board would not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The City maintains its deposits with "Qualified Public Depositories" as defined in Chapter 280, Florida Statues. All Qualified Public Depositories must place with the Treasurer of the State of Florida, securities which have a market value equal to 50% of all public funds on deposit at the end of each month in excess of any applicable deposit insurance. In the event of default by a Qualified Public Depository, the State Treasurer will pay public depositors all losses. Losses in excess of insurance and collateral will be paid through assessments between all Qualified Public Depositories.

Under Florida Statue Chapter 280 and the federal deposit insurance program, all the City's deposits are fully insured or collateralized with collateral held by the State Treasurer. Currently, the City is not exposed to any known interest rate or credit risks.

Restricted cash and cash equivalents were comprised of the following at September 30, 2019:

| Cash | |
|-------------------------------------|---------------|
| Restricted for Customer Deposits | \$ 12,872 |
| Restricted for Debt Service | 157,791 |
| Restricted for Capital Improvements | 100 |
| Restricted Investments | 50,691 |
| | \$ 221,454 |

NOTE 4 – CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2019 was as follows:

| GOVERNMENTAL ACTIVITIES: | Balance 10/1/2018 | Additions | Deletions | Balance 9/30/2019 |
|--|----------------------|-------------|-------------|----------------------|
| Capital Assets, not being depreciated | | | | |
| Land | \$ 242,393 | | (54,031) | \$ 188,362 |
| Total capital assets not being depreciated | 242,393 | | (54,031) | 188,362 |
| Capital Assets, being depreciated | | | | |
| Buildings and Improvements | 715,025 | - | - | 715,025 |
| Vehicles | 47,823 | 4,000 | - | 51,823 |
| Furniture and Fixtures | 5,052 | - | - | 5,052 |
| Land Improvements | 62,755 | - | - | 62,755 |
| Equipment | 131,234 | | (9,550) | 121,684 |
| Total capital assets being depreciated | 961,889 | 4,000 | (9,550) | 956,339 |
| Less accumulated depreciation for: | | | | |
| Buildings | 354,339 | 26,897 | - | 381,236 |
| Vehicles | 36,543 | 5,434 | - | 41,977 |
| Furniture and Fixtures | 4,094 | 500 | - | 4,594 |
| Land Improvements | 60,350 | 276 | - | 60,626 |
| Equipment | 127,890 | 1,740 | (8,754) | 120,876 |
| | 583,216 | 34,847 | (8,754) | 609,309 |
| | | | | |
| Total capital assets, being depreciated, net | 378,673 | (30,847) | (796) | 347,030 |
| Governmental activities capital assets, net | \$ 621,066 | \$ (30,847) | \$ (54,827) | \$ 535,392 |

NOTE 4 - CAPITAL ASSETS (Continued)

| | Balance 10/1/2018 Addit | | | lditions | Deletions | | | Balance 9/30/2019 |
|---|----------------------------|-------------------|------|----------|-----------|----------|----|----------------------|
| BUSINESS-TYPE ACTIVITIES | | | | | | | | |
| Capital Assets, not being depreciated Land | \$ | 56 570 | \$ | | \$ | | \$ | 56 570 |
| | Э | 56,572 655,324 | Э | 37,011 | * | - | Э | 56,572 |
| Construction in Progress | | 033,324 | | 57,011 | ((| 555,324) | | 37,011 |
| Total capital assets not being depreciated | | 711,896 | | 37,011 | (6 | 55,324) | | 93,583 |
| Capital Assets, being depreciated | | | | | | | | |
| Water System and Improvements | 1 | 1,581,904 | 1 | ,105,179 | | - | | 2,687,083 |
| Equipment | | 662,775 | | 9,562 | | (980) | | 671,357 |
| Furniture and Fixtures | | 1,000 | | - | | - | | 1,000 |
| Sewer System and Improvements | 2 | 2,422,576 | | - | | - | | 2,422,576 |
| Land Improvements | | 2,094 | | - | | - | | 2,094 |
| Buildings | | 7,929 | | - | | - | | 7,929 |
| Software | | - | | 33,600 | | - | | 33,600 |
| Total capital assets being depreciated | | 4,678,278 | 1 | ,148,341 | | (980) | | 5,825,639 |
| Less accumulated depreciation for: | | | | | | | | |
| Water System and Improvements |] | 1,071,377 | | 76,581 | | - | | 1,147,958 |
| Equipment | | 496,843 | | 40,798 | | (980) | | 536,661 |
| Furniture and Fixtures | | 634 | | 200 | | - | | 834 |
| Sewer System and Improvements | | 871,371 | | 48,452 | | - | | 919,823 |
| Land Improvements | | 116 | | 140 | | - | | 256 |
| Buildings | | 4,493 | | 529 | | - | | 5,022 |
| Software | | - | | 1,120 | | - | | 1,120 |
| | 2 | 2,444,834 | | 167,820 | | (980) | | 2,611,674 |
| Total capital assets, being depreciated, net | | 2,233,444 | | 980,521 | | - | | 3,213,965 |
| Business-Type activities capital assets, net | \$ 2 | 2,945,340 | \$ 1 | ,017,532 | \$ (6 | 655,324) | \$ | 3,307,548 |

The City completed construction of the Waterline Replacement Project during the year ended September 30, 2019. Funding for the project was provided by the Rural Utilities Service (RUS) by the State and Area staff of USDA Rural Development, through a loan in the amount of \$454,000 and grant in the amount of \$710,400, as amended.

NOTE 4 – CAPITAL ASSETS (Continued)

Depreciation expense was charged to functions as follows:

| Governmental Activities | |
|---|---------------|
| General Government | \$ 14,628 |
| Public Safety | 1,156 |
| Highways and Streets | 1,850 |
| Culture and Recreation | 17,213 |
| Total Depreciation Expense - Governmental Activities | \$ 34,847 |
| Business-Type Activities | |
| Water Fund | \$ 116,508 |
| Sewer Fund | 51,312 |
| Total Depreciation Expense - Business-Type Activities | \$ 167,820 |

NOTE 5 – LONG-TERM DEBT

Long-Term Debt Activity for the year ended September 30, 2019 was as follows:

| | Balance 0/1/2018 | A | Additions | | Reductions | | Balance 9/30/2019 | | e Within ne Year |
|----------------------|---------------------|---------------|-----------|---------|------------|---------|----------------------|----|---------------------|
| Sewer Revenue Bonds, | | | | | | | | | |
| Series 1994 | \$ 445,500 | \$ | - | \$ | 18,000 | \$ | 427,500 | \$ | 20,000 |
| Water Revenue Bonds, | | | | | | | | | |
| Series 2006A | 89,846 | | - | | 1,772 | | 88,074 | | 1,851 |
| Water Revenue Bonds, | | | | | | | | | |
| Series 2006B | 117,816 | | - | | 2,323 | 115,493 | | | 2,428 |
| Water Revenue Bonds, | | | | | | | | | |
| Anticipation Note | | | | | | | | | |
| Series 2018 | 441,507 | | - | | 441,507 | | - | | - |
| Water Revenue Bonds, | | | | | | | | | |
| Series 2018 | - | 454,000 8,590 | | 445,410 | | | 8,708 | | |
| | | | | | | | | | |
| | \$ 1,094,669 | \$ | 454,000 | \$ | 472,192 | \$ | 1,076,477 | \$ | 32,987 |

NOTE 5 – LONG-TERM DEBT (Continued)

The City completed construction of a new water collection and treatment system during the year ended September 30, 1995. In conjunction with this project the City executed a \$640,000 Water and Sewer System Revenue Bond Anticipation Notes Series 1994, with Barnett Bank of Northwest Florida, N.A

Subsequently the City issued a Water and Sewer Revenue Bonds in the amount of \$685,500 all of which were purchased by Rural Economic and Community Development. The proceeds from this issue were used to retire the Revenue Bond Anticipation notes along with the interest due.

| Bond Numbers | Maturities | Interest Rate | Р | Principal | | Interest | | Total |
|--------------|------------|---------------|----|-----------|----|----------|----|---------|
| 24 | 9/1/20 | 5.25% | \$ | 20,000 | \$ | 22,444 | \$ | 42,444 |
| 25 | 9/1/21 | 5.25% | | 20,000 | | 21,394 | | 41,394 |
| 26 | 9/1/22 | 5.25% | | 22,000 | | 20,344 | | 42,344 |
| 27 | 9/1/23 | 5.25% | | 23,000 | | 19,189 | | 42,189 |
| 28 | 9/1/24 | 5.25% | | 24,000 | | 17,981 | | 41,981 |
| 29 | 9/1/25 | 5.25% | | 25,000 | | 16,721 | | 41,721 |
| 30 | 9/1/26 | 5.25% | | 27,000 | | 15,409 | | 42,409 |
| 31 | 9/1/27 | 5.25% | | 28,000 | | 13,991 | | 41,991 |
| 32 | 9/1/28 | 5.25% | | 29,000 | | 12,521 | | 41,521 |
| 33 | 9/1/29 | 5.25% | | 31,000 | | 10,999 | | 41,999 |
| 34 | 9/1/30 | 5.25% | | 33,000 | | 9,371 | | 42,371 |
| 35 | 9/1/31 | 5.25% | | 34,000 | | 7,639 | | 41,639 |
| 36 | 9/1/32 | 5.25% | | 36,000 | | 5,854 | | 41,854 |
| 37 | 9/1/33 | 5.25% | | 38,000 | | 3,964 | | 41,964 |
| 38 | 9/1/34 | 5.25% | | 37,500 | | 1,969 | | 39,469 |
| | | | \$ | 427,500 | \$ | 199,790 | \$ | 627,290 |

The revenue of the sewer system as well as the revenue of the water system are specific revenues pledged for the repayment of the Water and Sewer Revenue Bonds.

Sewer Bond covenants require the City to make monthly payments to a sinking fund in amounts based upon a pro rata portion of the current year debt service requirement. Additionally, the bond covenant also requires a monthly payment to a reserve account equal to 1/10 of 1/12 of the maximum bond service requirement of the current or future years. In addition, a reserve for future debt service requirements must be maintained. There are several other limitations, restrictions and covenants, pertaining to bond and interest sinking fund and reserve cash requirements, insurance, user fees, etc. contained in the debt instruments. The City is in material compliance with these limitations, restrictions, and covenants.

NOTE 5 – LONG TERM DEBT (Continued)

The City of Paxton has issued two separate Water System Bonds, Series 2006A in the amount of \$107,000 and Series 2006B in the amount of \$139,000 all of which were purchased by Rural Economic and Community Development. The proceeds from these issues were used as matching funds for grants to repair the water system.

| Bond Numbers | Maturities | Interest Rate | Principal | Interest | Total |
|--------------|------------|---------------|-----------|-----------|------------|
| 14 | 9/1/20 | 4.50% | \$ 1,851 | \$ 4,096 | \$ 5,947 |
| 15 | 9/1/21 | 4.50% | 1,935 | 4,012 | 5,947 |
| 16 | 9/1/22 | 4.50% | 2,022 | 3,925 | 5,947 |
| 17 | 9/1/23 | 4.50% | 2,113 | 3,834 | 5,947 |
| 18 | 9/1/24 | 4.50% | 2,208 | 3,739 | 5,947 |
| 19 | 9/1/25 | 4.50% | 2,307 | 3,640 | 5,947 |
| 20 | 9/1/26 | 4.50% | 2,411 | 3,536 | 5,947 |
| 21 | 9/1/27 | 4.50% | 2,520 | 3,427 | 5,947 |
| 22 | 9/1/28 | 4.50% | 2,633 | 3,314 | 5,947 |
| 23 | 9/1/29 | 4.50% | 2,751 | 3,196 | 5,947 |
| 24 | 9/1/30 | 4.50% | 2,875 | 3,072 | 5,947 |
| 25 | 9/1/31 | 4.50% | 3,005 | 2,942 | 5,947 |
| 26 | 9/1/32 | 4.50% | 3,140 | 2,807 | 5,947 |
| 27 | 9/1/33 | 4.50% | 3,281 | 2,666 | 5,947 |
| 28 | 9/1/34 | 4.50% | 3,429 | 2,518 | 5,947 |
| 29 | 9/1/35 | 4.50% | 3,583 | 2,364 | 5,947 |
| 30 | 9/1/36 | 4.50% | 3,744 | 2,203 | 5,947 |
| 31 | 9/1/37 | 4.50% | 3,913 | 2,034 | 5,947 |
| 32 | 9/1/38 | 4.50% | 4,089 | 1,858 | 5,947 |
| 33 | 9/1/39 | 4.50% | 4,273 | 1,674 | 5,947 |
| 34 | 9/1/40 | 4.50% | 4,465 | 1,482 | 5,947 |
| 35 | 9/1/41 | 4.50% | 4,666 | 1,281 | 5,947 |
| 36 | 9/1/42 | 4.50% | 4,876 | 1,071 | 5,947 |
| 37 | 9/1/43 | 4.50% | 5,095 | 852 | 5,947 |
| 38 | 9/1/44 | 4.50% | 5,325 | 622 | 5,947 |
| 39 | 9/1/45 | 4.50% | 5,564 | 383 | 5,947 |
| | | | \$ 88,074 | \$ 66,548 | \$ 154,622 |

Below is the schedule for the Water System Revenue Bonds, Series 2006A.

NOTE 5 – LONG TERM DEBT (Continued)

Below is the schedule for the Water System Revenue Bonds, Series 2006B.

| Bond Numbers | Maturities | Interest Rate | Principal | Interest | Total |
|--------------|------------|---------------|------------|-----------|------------|
| 14 | 9/1/20 | 4.50% | \$ 2,428 | \$ 5,298 | \$ 7,726 |
| 15 | 9/1/21 | 4.50% | 2,537 | 5,189 | 7,726 |
| 16 | 9/1/22 | 4.50% | 2,651 | 5,075 | 7,726 |
| 17 | 9/1/23 | 4.50% | 2,771 | 4,955 | 7,726 |
| 18 | 9/1/24 | 4.50% | 2,895 | 4,831 | 7,726 |
| 19 | 9/1/25 | 4.50% | 3,025 | 4,701 | 7,726 |
| 20 | 9/1/26 | 4.50% | 3,162 | 4,564 | 7,726 |
| 21 | 9/1/27 | 4.50% | 3,304 | 4,422 | 7,726 |
| 22 | 9/1/28 | 4.50% | 3,453 | 4,273 | 7,726 |
| 23 | 9/1/29 | 4.50% | 3,608 | 4,118 | 7,726 |
| 24 | 9/1/30 | 4.50% | 3,770 | 3,956 | 7,726 |
| 25 | 9/1/31 | 4.50% | 3,940 | 3,786 | 7,726 |
| 26 | 9/1/32 | 4.50% | 4,117 | 3,609 | 7,726 |
| 27 | 9/1/33 | 4.50% | 4,303 | 3,423 | 7,726 |
| 28 | 9/1/34 | 4.50% | 4,496 | 3,230 | 7,726 |
| 29 | 9/1/35 | 4.50% | 4,698 | 3,028 | 7,726 |
| 30 | 9/1/36 | 4.50% | 4,910 | 2,816 | 7,726 |
| 31 | 9/1/37 | 4.50% | 5,131 | 2,595 | 7,726 |
| 32 | 9/1/38 | 4.50% | 5,362 | 2,364 | 7,726 |
| 33 | 9/1/39 | 4.50% | 5,603 | 2,123 | 7,726 |
| 34 | 9/1/40 | 4.50% | 5,855 | 1,871 | 7,726 |
| 35 | 9/1/41 | 4.50% | 6,119 | 1,607 | 7,726 |
| 36 | 9/1/42 | 4.50% | 6,394 | 1,332 | 7,726 |
| 37 | 9/1/43 | 4.50% | 6,682 | 1,044 | 7,726 |
| 38 | 9/1/44 | 4.50% | 6,982 | 744 | 7,726 |
| 39 | 9/1/45 | 4.50% | 7,297 | 429 | 7,726 |
| | | | \$ 115,493 | \$ 85,383 | \$ 200,876 |

The City completed construction of the Waterline Replacement Project during the year ended September 30, 2019. In conjunction with this project the City executed a \$454,000 Water System Revenue Bond, Series 2018, dated September 26, 2018, which were purchased by the United States Department of Agriculture, Rural Utilities Service. The bonds will mature no later than September 26, 2058 and bear interest at the rate of 1.375%. The proceeds are to be used as repayment of the Water System Revenue Bond Anticipation Note, Series 2018 with COBANK, ACB.

NOTE 5 – LONG TERM DEBT (Continued)

Below is the schedule for the Water System Revenue Bond, Series 2018.

| Bond Numbers | Maturities | Interest Rate | Principal | | Iı | nterest | Total |
|--------------|------------|---------------|-----------|---------|----|---------|---------------|
| 2 | 9/26/20 | 1.375% | \$ | 8,708 | \$ | 6,124 | \$ 14,832 |
| 3 | 9/26/21 | 1.375% | | 8,828 | | 6,005 | 14,833 |
| 4 | 9/26/22 | 1.375% | | 8,949 | | 5,883 | 14,832 |
| 5 | 9/26/23 | 1.375% | | 9,072 | | 5,760 | 14,832 |
| 6 | 9/26/24 | 1.375% | | 9,197 | | 5,635 | 14,832 |
| 7 | 9/26/25 | 1.375% | | 9,323 | | 5,509 | 14,832 |
| 8 | 9/26/26 | 1.375% | | 9,451 | | 5,381 | 14,832 |
| 9 | 9/26/27 | 1.375% | | 9,581 | | 5,251 | 14,832 |
| 10 | 9/26/28 | 1.375% | | 9,713 | | 5,119 | 14,832 |
| 11 | 9/26/29 | 1.375% | | 9,847 | | 4,986 | 14,833 |
| 12 | 9/26/30 | 1.375% | | 9,982 | | 4,850 | 14,832 |
| 13 | 9/26/31 | 1.375% | | 10,119 | | 4,713 | 14,832 |
| 14 | 9/26/32 | 1.375% | | 10,258 | | 4,574 | 14,832 |
| 15 | 9/26/33 | 1.375% | | 10,399 | | 4,433 | 14,832 |
| 16 | 9/26/34 | 1.375% | | 10,542 | | 4,290 | 14,832 |
| 17 | 9/26/35 | 1.375% | | 10,687 | | 4,145 | 14,832 |
| 18 | 9/26/36 | 1.375% | | 10,834 | | 3,998 | 14,832 |
| 19 | 9/26/37 | 1.375% | | 10,983 | | 3,849 | 14,832 |
| 20 | 9/26/38 | 1.375% | | 11,134 | | 3,698 | 14,832 |
| 21 | 9/26/39 | 1.375% | | 11,287 | | 3,545 | 14,832 |
| 22 | 9/26/40 | 1.375% | | 11,443 | | 3,390 | 14,833 |
| 23 | 9/26/41 | 1.375% | | 11,600 | | 3,232 | 14,832 |
| 24 | 9/26/42 | 1.375% | | 11,759 | | 3,073 | 14,832 |
| 25 | 9/26/43 | 1.375% | | 11,921 | | 2,911 | 14,832 |
| 26 | 9/26/44 | 1.375% | | 12,085 | | 2,747 | 14,832 |
| 27 | 9/26/45 | 1.375% | | 12,251 | | 2,581 | 14,832 |
| 28 | 9/26/46 | 1.375% | | 12,420 | | 2,412 | 14,832 |
| 29 | 9/26/47 | 1.375% | | 12,590 | | 2,242 | 14,832 |
| 30 | 9/26/48 | 1.375% | | 12,764 | | 2,069 | 14,833 |
| 31 | 9/26/49 | 1.375% | | 12,939 | | 1,893 | 14,832 |
| 32 | 9/26/50 | 1.375% | | 13,117 | | 1,715 | 14,832 |
| 33 | 9/26/51 | 1.375% | | 13,297 | | 1,535 | 14,832 |
| 34 | 9/26/52 | 1.375% | | 13,480 | | 1,352 | 14,832 |
| 35 | 9/26/53 | 1.375% | | 13,666 | | 1,167 | 14,833 |
| 36 | 9/26/54 | 1.375% | | 13,853 | | 979 | 14,832 |
| 37 | 9/26/55 | 1.375% | | 14,044 | | 788 | 14,832 |
| 38 | 9/26/56 | 1.375% | | 14,237 | | 595 | 14,832 |
| 39 | 9/26/57 | 1.375% | | 14,433 | | 399 | 14,832 |
| 40 | 9/26/58 | 1.375% | | 14,617 | | 201 | 14,818 |
| | | | \$ | 445,410 | \$ | 133,029 | \$ 578,439 |

NOTE 5 – LONG TERM DEBT (Continued)

The following is a schedule of the Water and Sewer revenue bond debt service requirements for the next five years and thereafter:

| Years Ended | | | | |
|---------------|-----|----------|----|----------|
| September 30, | P | rincipal |] | Interest |
| 2020 | \$ | 32,987 | \$ | 37,962 |
| 2021 | | 33,300 | | 36,600 |
| 2022 | | 35,622 | | 35,227 |
| 2023 | | 36,956 | | 33,738 |
| 2024 | | 38,300 | | 32,186 |
| Thereafter | | 899,312 | | 309,037 |
| | | | | |
| | \$1 | ,076,477 | \$ | 484,750 |

The City, pursuant to the Credit Agreement dated April 27, 2018, issued a Water System Revenue Bond Anticipation Note, Series 2018 with COBANK, ACB. Under the terms of the loan the principal cannot exceed \$454,000. The purpose of the Commitment is to provide interim financing for the Waterline Replacement Project. The loan will mature on April 27, 2020. Monthly interest payments are made on the unpaid principal at a variable interest rate. Mandatory Prepayment is due immediately upon receipt of the loan proceeds from the USDA. As of September 30, 2019 the balance of this loan was paid in full.

NOTE 6 – DUE TO/FROM OTHER FUNDS

The following is a schedule of the inter-fund receivables and payables at September 30, 2019:

| | I | nterfund | I | Interfund | | |
|------------------|-------------|----------|----|-----------|--|--|
| | Receivables | | F | Payables | | |
| General Fund | \$ | 68,850 | \$ | 91,935 | | |
| Water Works Fund | | 192,643 | | 19,173 | | |
| Sewer Fund | | - | | 150,385 | | |
| Totals | \$ 261,493 | | \$ | 261,493 | | |

NOTE 7 – TRANSFERS

The following is a schedule of transfers between funds at September 30, 2019:

| | Т | Transfers | | | Transfers | | | |
|------------------|----|-----------|--|----|-----------|--|--|--|
| | | In | | | Out | | | |
| General Fund | \$ | 259,235 | | \$ | 93,392 | | | |
| Water Works Fund | | - | | | 213,654 | | | |
| Sewer Fund | | 47,811 | | | - | | | |
| Totals | \$ | 307,046 | | \$ | 307,046 | | | |

NOTE 8 – FRANCHISE FEES

The City has granted franchises to various utilities (electric, telephone, cable TV, L.P. gas) to operate within the City. In exchange for this right the franchisees have contracted to pay the City a fee ranging from one to three percent of their gross receipts. The City has no responsibility for the maintenance or upkeep of these utilities.

NOTE 9 – RISK MANAGEMENT

The City of Paxton is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has obtained coverage from commercial insurance companies, effectively transferring risk of loss.

NOTE 10 - CONTINGENT LIABILITIES

The City's compliance with the various requirements of the USDA Rural Development as they relate to the loans that it received are subject to program compliance audits conducted by the lender or their representative. The amount, if any, of expenditures which may be disallowed by the lender cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

NOTE 11 - SUBSEQUENT EVENTS

In December 2019, a novel strain of coronavirus surfaced in China and has spread around the world resulting in business and social disruption. On January 30, 2020, the coronavirus was declared a Public Health Emergency of International Concern by the World Health Organization. Certain City revenues and expenditures related to sales taxes and providing services, could be adversely affected. The extent to which the coronavirus may impact the City's financial statements will depend on future developments, which are highly uncertain and cannot be predicted at this time.

Subsequent events have been evaluated through February 21, 2020, which is the date the financial statements were available to be issued.

SUPPLEMENTARY INFORMATION

RABREN, ODOM, PIERCE & HAYES, P.C.

R O P H

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Paxton Paxton, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities and each major fund of the City of Paxton, Florida as of and for the year ended September 30, 2019, and the related notes to the financial statements and have issued our report thereon dated February 21, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Paxton, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Paxton, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Paxton, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying <u>"Schedule of Findings and Responses"</u> that we consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Paxton, Florida's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Paxton's Response to Findings

City of Paxton, Florida's response to the findings identified in our audit is described in the accompanying "Schedule of Findings and Responses." City of Paxton's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rabrer, Odom, Pièrce & Hayes, PC

Andalusia, Alabama February 21, 2020

Condition Number: 2019-01

| Criteria: | A key element of financial reporting is the ability of management to select and apply the appropriate accounting principles to prepare financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP). | | | |
|------------------|--|--|--|--|
| Condition: | The City's personnel lack the expertise to apply the required accounting principles to convert their existing accounting records to GAAP-based financial statements. | | | |
| Cause: | The City is a small entity with few employees and therefore lacks the resources necessary to select and apply the appropriate accounting principles to prepare financial statements in accordance with GAAP. | | | |
| Effect: | The City engages with their auditors' firm to assist in the application of new GAAP standards and to prepare the City's financial statements as a nonattest engagement. | | | |
| Management | t i i i i i i i i i i i i i i i i i i i | | | |
| Response: | See Management Response on page 46. | | | |
| Condition Number | 2019-02 | | | |
| Criteria: | A fundamental concept of internal control is the separation of duties. | | | |
| Condition: | No one employee should have access to both physical assets and the related accounting records or to all phases of a transaction. | | | |
| Cause: | Due to the small size of the City, the accounting and administrative staff are precluded from performing certain internal controls that would be preferred. | | | |
| Effect: | If the separation of duties is inadequate, there is a resulting danger that intentional fraud or unintentional errors could occur and not be detected. | | | |
| - | Management | | | |
| Response: | See Management Response on page 46. | | | |

Condition Number: 2018-01

| Criteria: | A key element of financial reporting is the ability of management to select and apply the appropriate accounting principles to prepare financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP). | | | |
|---|--|--|--|--|
| Condition: | The City's personnel lack the expertise to apply the required accounting principles to convert their existing accounting records to GAAP-based financial statements. | | | |
| Cause: | The City is a small entity with few employees and therefore lacks the resources necessary to select and apply the appropriate accounting principles to prepare financial statements in accordance with GAAP. | | | |
| Effect: | The City engages with their auditors' firm to assist in the application of new GAAP standards and to prepare the City's financial statements as a nonattest engagement. | | | |
| Management | | | | |
| Response: See Management Response on page 46. | | | | |
| Condition Number | 2018-02 | | | |
| Criteria: | A fundamental concept of internal control is the separation of duties. | | | |
| Condition: | No one employee should have access to both physical assets and the related accounting records or to all phases of a transaction. | | | |
| Cause: | Due to the small size of the City, the accounting and administrative staff are precluded from performing certain internal controls that would be preferred. | | | |
| Effect: | If the separation of duties is inadequate, there is a resulting danger that intentional fraud or unintentional errors could occur and not be detected. | | | |
| - | Management | | | |
| Response: See Management Response on page 46. | | | | |

MANAGEMENT LETTER

RABREN, ODOM, PIERCE & HAYES, P.C.

Certified Public Accountants

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MANAGEMENT LETTER

To the Honorable Mayor and Members of the City Council City of Paxton Paxton, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Paxton, Florida, as of and for the year ended September 30, 2019, and have issued our report thereon dated February 21, 2020.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

Other Reports and Schedule

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Chapter 10.550 Rules of the Auditor General and Schedule of Findings. Disclosure in that report, which is dated February 21, 2020, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Recommendations were made, however due to the small size of the entity; management believes the cost of correcting these conditions would exceed the benefits to be derived from doing so. As noted below, these deficiencies remained at fiscal year ended September 30, 2019.

| Tabulation of Uncorrected Audit Findings | | | | | | | | |
|--|-----------|-----------|-----------|-----------|--|--|--|--|
| 2018-2019 | 2017-2018 | 2016-2017 | 2015-2016 | 2014-2015 | | | | |
| Finding # | Finding # | Finding # | Finding # | Finding # | | | | |
| 2019-01 | 2018-01 | 2017-01 | 2016-01 | 2015-01 | | | | |
| 2019-02 | 2018-02 | 2017-02 | 2016-02 | 2015-02 | | | | |

Tabulation of Uncorrected Audit Findings

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements.

The City of Paxton was established under Chapter 29-04, Law of Florida, Act of 1953. Subsequent amendments were made under Chapter 69-1459 and under local ordinance in 1981.

Financial Condition

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether or not the City of Paxton has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City of Paxton did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City of Paxton's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Annual Financial Report

Sections 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the City of Paxton for the fiscal year ended September 30, 2019, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2019. In connection with our audit, we determined that these two reports were in agreement.

Other Matters

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit of the City of Paxton, Florida we noted findings and recommendations in our "<u>Schedule of Findings</u>".

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Council and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Rabrer, Odon, Pierce + Hayes, PC

Andalusia, Alabama February 21, 2020



City of Paxton

Post Office Box 5200 • 21872 U.S. Hwy. 331 N. Paxton, Florida 32538-5200 Mayor Hayward Thomas hthomas@paxtonfl.net Administrative (850) 834-2489 Suzan Imfeld imfeld@paxtonfl.net

Clerical (850) 834-2716 Judy Williams jwilliams@paxtonfl.net

February 21, 2020

Auditor General's Office P.O. Box 1735 Tallahassee, Florida 32302

This letter is in response to the findings identified by our Auditors' in their Management Letter dated February 21, 2020.

Section 10.554 (1)(i)1 states in the management letter whether or not recommendations made in preceding annual financial audit reports have been followed.

Section 10.554(1)(i)3 states in the management letter that we address any recommendations to improve our financial management, accounting procedures, and internal controls.

In response to both of the above items, the City of Paxton is a small entity with limited staff and complete segregation of duties is not always possible. The City of Paxton does separate duties to the extent possible and is always searching for ways to keep recordkeeping duties separate from the custody of assets. We also have no one on staff to prepare GAAP-based financial statements. However, with the small size of our entity and budget constraints, employing a full time accountant is not practical. We will continue to rely on our external auditors' for the preparation of our financial statements.

We believe the cost of correcting both above conditions would exceed the benefits to be derived from doing so.

We believe that our actions are responsive to the findings as reported by our Auditors' in their Management Letter and will correct the situations as identified by them.

Sincerely,

Hayward Thomas, Mayor City of Paxton