# CITY OF QUINCY, FLORIDA AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMEBER 30, 2019

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# CITY OF QUINCY, FLORIDA INTRODUCTORY SECTION SEPTEMBER 30, 2019



April 29, 2020

To the Honorable Board of City Commissioners and to the Citizens of the City of Quincy Quincy, Florida

The Annual Financial Report (AFR) of the City of Quincy (the "City") for the fiscal year ended September 30, 2019, is respectfully submitted. State law requires that a complete set of financial statements be published within nine months of fiscal year end and presented in conformance with Generally Accepted Accounting Principles (GAAP) as applicable to governmental entities and audited in accordance with generally accepted auditing standards by licensed independent certified public accountants.

This report was prepared by the Finance Department of the City of Quincy (as part of the Finance Director's legally prescribed duties as the Chief Financial Officer of the City) of which the City Manager and his staff are responsible for the contents of this AFR. We believe the financial information presented is accurate in all material respects, and is set forth in a manner designed to present fairly the financial position and results of operations of the City as measured by the financial activity of its various funds. The report contains all of the disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs.

The City established a comprehensive internal control framework, to provide reasonable but not absolute assurance that assets are safeguarded against loss from unauthorized use or disposition and ensure that the financial records for preparing financial statements and maintaining accountability for assets are reliable. The concept of reasonable assurance recognizes that the cost of control should not exceed the benefits likely to be derived and that the evaluation of costs and benefits requires judgments and estimates by management. All internal control evaluations occur within the above framework. We think that the City's internal controls adequately safeguard assets and provide reasonable assurance of properly recorded financial transactions.

In compliance with the laws of the State of Florida, the City's independent auditors, Moran & Smith LLP, have audited the financial statements. This firm is a certified public accounting firm, licensed by the State of Florida. In addition to meeting the requirements set forth in State Statutes, the audit was also designed to meet the requirements of the Federal and State Single Audit Act and the related U.S. Office of Management and Budget's Circular A-133. Auditing standards generally accepted in the United States of America and the standards set forth in the Government Accountability Office's *Government Auditing Standards* were used by the auditors in conducting the engagement.

The audit was performed to provide reasonable assurance that the financial statements are free of material misstatement for the fiscal year ended September 30, 2019. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion and that the City's financial statements for the fiscal year ended September 30, 2019, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The Annual Financial Report contains two major sections: The Introductory and Financial Sections. The Introductory Section, which is unaudited, is designed to give the reader some basic background about the governmental unit as a whole. This letter of transmittal will present a brief overview of the City's structure and services and a discussion of the City's financial condition.

The financial section includes the Management's Discussion and Analysis (MD&A), basic notes to the financial statements, combining statements and supplemental information as well as the Independent Auditors' Report on the financial statements and schedules. GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Quincy's MD&A can be found in the financial section following the Independent Auditors' Report.

### City Services and Reporting Entity

Quincy is a small "all American City," with an estimated population of 8,687 located in Florida's Panhandle, 20 miles west of the State Capital of Tallahassee. It was incorporated in 1825, twenty years before Florida was admitted to the Union' and is the county seat for the largely rural Gadsden County.

The City provides a full range of municipal services. These services include public safety (police and fire), construction and maintenance of streets and sidewalks, stormwater management, recreation, planning and zoning, general administrative services, and five utilities (electric, gas, water, sewer, and solid waste collection). The City's utility system consists of electric, water, sewer, and gas. The system has 11,120 residents and 4,835 customers within the City's electric territory.

The Commission is required to adopt a final budget no later than the close of the fiscal year. This annual budget serves as the foundation for the City's financial planning and control. The budget is approved at the fund and department level. Transfers between funds and/or departments require approval by the Commission.

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### **Financial Condition of the City**

The information presented in the financial statements is best understood when considered from the broader perspective of the environment that the City operates. Financial condition reflects the City's existing and future resources and claims on those resources. Information useful in assessing financial condition include a review of the major initiatives along with the prospects for the future, a summary of the economic conditions, current and planned City capital projects and acquisitions, cash management and investment practices and risk management policies.

#### **Major Accomplishments**

The City's economic development activities resulted in securing the #1 producer of medicinal marijuana in the State, Trulieve, which is the first and leading medical cannabis company in the state of Florida, the third most populous state in the United States. Its vertically-integrated "seed-to-sale" operation has approximately 50% of the Florida market. Trulieve's expansion plans includes growth in the City of Quincy within the next two years. They have become Quincy's largest utility customer in the current fiscal year. BASF is the 2<sup>nd</sup> largest customer, and is expected to maintain its consumption.

The electric utility distribution system, both primary and secondary lines, have been hardened, increasing resiliency, in an amount greater than \$1.6 million. Resilience *measures the performance of a system under threat or stress*, like the power grid performance under severe weather conditions or a cyberattack. This investment by the City increases the power system's ability of the power grid to withstand and recover from hurricanes, tornadoes, other sever weather events and malicious and inadvertent cyber and physical attacks. Additionally, a five-year plan has been developed to place the bulk of our electricity system underground, increasing resilience even further, improved vegetation management program, restoration of the SCDA and outage management.

The Florida Department of Environmental Protection awarded the City an 80% grant of \$3.9 million dollars to design and install a solar energy system to offset costs related to sewer treatment facilities. This project has started, and completion is planned for the end of Summer 2020.

In FY 2019, Hurricane Michael damages exceeded \$10 million dollars. The hurricane aftermath left 11,120 residents and 4,835 customer-accounts with electricity being affected adversely. Significant damage was done to the electric grid and the fiber systems supporting the electrical system, with many poles being destroyed. Some funds to pay for the repairs and restoration of the City's systems were secured by borrowing from our banking partner, \$3 million dollars. To augment resources needed, the City passed an ordinance in January 2019 to assist with the recover the cost of Hurricane Michael damages and assist with the upgrading of the utility system, which should approximate \$900,000 annually. The City also has sent to FEMA reimbursement requests for Hurricane Michael damage.

The City has invested in rate stabilization and other savings, increasing our cash reserve by almost 200%.

### **Prospects for the Future**

The improved and infrastructure for the utility system will position the City to serve its citizens more responsibly and be able to withstand the weather conditions, reducing outages, and repair and maintence cost of the system. The completion of the Smart-Grid construction of eight hundred thousand dollars (\$800,000) will further enhance the improvement of the infrastructure of our utility system.

The City is currently renegotiating to purchase a Bulk Tower, which will have the effect of lowering our purchase of power over the next 2 years by a significant percentage. In the near future, a plan will be pursued to refund or refinance the City's Utility Revenue Bonds, Series 2003, the City's Utility Revenue Bonds, Series 2011, and the City's 3.07% FDEP loan, with a combined estimated total debt service savings of almost two (2) million dollars.

The City has budgeted more than \$100,000 in several initiatives in order to increase our customer base, such as Fresh Start, attracting new residents to purchase homes.

FEMA Reimbursements is expected to generate payments to the City of Quincy, over the next eighteen (18) months more than \$4 million, with \$400,000 budgeted and expected to be received for FY 2020.

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Florida Department of Environmental Protection Sand and Grit Removal Grant, State of Florida Department of Economic Opportunity CDBG, Florida Department of Transportation and other grants are expected to be completed in the first six months of FY2020, for an estimated amount of \$1,500,000.

There are also other grants, including Florida Division of Emergency Management Hurricane Michael State Recovery Grant of \$1,000,000 which will be completed in FY2020.

#### **Economic Conditions and Outlook**

Grant writing and management has been implemented as a strategy to increase revenue streams, met the needs of the citizens, and improve our viability. General Fund will continue to make moderate improvements in cost sharing, personnel, and management of the City's resources. Grants are being pursued which increases collaboration between the County, nearby cities, and the State of Florida, thus producing new partners, plans, and designs to grow the City of Quincy residences, businesses, and activities. With the Capital Improvement Plan for five-years, there will be increased construction or repair of City's buildings and facilities such as streets, roads, storm drains, traffic signals, parks, and community centers.

The Enterprise fund is primarily supported by the Electric Utility. The outlook is that the electric system is growing and continue to be able to maintain adequate FCC and liquidity. The FPL and SEPA rates are in the midst of negotiation, and will lend even more profitability to the system.

#### **Next Year's Budget and Economic Factors**

The City's anticipate strong revenue growth in the electric enterprise fund under normal climatic weather conditions, with gas, water, sewer, and refuse revenues to have moderate growth. Additionally, grant revenues are expected to increase at least \$2 to \$3 million annually, as a result of a grants writer on board full-time. Trulieve, due to its expansion plan and current consumption level, are expected to at least 140% of the previous fiscal year revenues. However, the COVOID-19 Pandemic Crisis impact on City economic outlook is yet to be complete assess, because the crisis is on-going.

The City will continue to budget \$100,000 annually to be placed in the City's rate stabilization funds, FEMA and State Disaster funds, after liquidating related expenses, will also be placed in a Utility storm reserve. The recovery funds are expected to approximate \$4 million over the next two years.

The City's five-year capital budget includes the purchase of a new building for the Public Works department and field house for Parks and Recreation. There are other projects, such as Joy Land, which will increase the number of utility customers, and swimming pool replacements, which will be completed. The Solar Array project, when completed, will allow the City to generate power in over one hundred years; and to generate excess power for sale on the City's electrical grid.

## Risk Management

Risk management is the process of managing the City of Quincy's activities in order to minimize the total long-term cost to the City for all accidental losses and their consequences. The main elements of the Risk Management Program are risk identification, risk control (loss reduction) and risk financing (restoration of the economic damages of losses incurred). Pursuant to Commission action, the Risk Management function was created to review and identify areas of risk, loss and insurance coverage for each participant. This function is also charged with the establishment and implementation of a safety plan, which incorporates loss prevention and safety standards. In addition, the function establishes standard insurance and indemnification provisions for contracts, leases, and other special use agreements entered into by the participating governmental units.

The City of Quincy purchased commercial coverage for automobile liability, general liability, property, aviation and pollution liability.

Presently, the City's Risk Management Program calls for self-insuring many types of risk, subject to the following limitations:

Type of Risk	Amount of Risk Retained by City	Limit of Excess Insurance Coverage
Workers Compensation	\$ 0	Statutowy
•	Ψ Ψ	Statutory
General Liability	\$10,000	\$1,000,000/\$2,000,000
Automobile Liability	\$10,000	\$300,000
Property Actual Loss	\$ 5,000	\$17,118,096
	2% value with	
Named Wind Storm	minimum \$25,000	\$17, 118,096

The limits stated above are on a per occurrence basis.

#### **Cash Management**

In May 2003, the City of Quincy's Commissioners revised the City's Investment Policy based on recommendations by the Finance Director. With respect to the City Commissioners, the Finance Director serves as custodian of City funds and disburses funds on their behalf as required by law and applicable management directives. The City utilizes the services of an investment advisor to assist the City with the investment of its unrestricted investments. With the current interest rate environment and the recent increases in the fed funds rate, the City is keeping a short duration portfolio.

# Acknowledgments

An Annual Financial Report of this nature could not have been prepared without the efficient and dedicated service of all staff members involved. We would like to express appreciation to the staff of the Finance Department for their efforts in producing this report. Finally, thanks to the City Commissioners for the interest, patience and support in planning and conducting the fiscal operations of the City of Quincy.

Jack L. McLean, Jr. City Manager

# CITY OF QUINCY, FLORIDA LIST OF PRINCIPAL OFFICIALS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Keith Dowdell Angela Sapp

Mayor Commissioner

Ronte Harris Freida Bass-Prieto

Mayor Pro-Tem Commissioner

Daniel McMillan

Commissioner

# CITY OF QUINCY, FLORIDA FINANCIAL SECTION SEPTEMBER 30, 2019



### INDEPENDENT AUDITORS' REPORT

The Honorable Mayor, City Commissioners, and City Manager City of Quincy, Florida

## **Report on the Financial Statements**

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the City of Quincy, Florida, (the "City") as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial statement audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and remaining aggregate fund information of the City as of September 30, 2019, and the respective changes in financial position, where applicable, and the respective budgetary comparison and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### INDEPENDENT AUDITORS' REPORT

(Concluded)

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be present to supplement the basic financial statements. Such information, although not a part of the basic financials statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and accordingly, we do not express an opinion or provide any assurance on it.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 29, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Moran & Smith LLP

Moran & Smith LLP

April 29, 2020

This discussion and analysis of the City of Quincy's (the "City") financial statements is designed to introduce the basic financial statements and provide an analytical overview of the City's financial activities for the fiscal year ended September 30, 2019. The basic financial statements are comprised of the government-wide financial statements, fund financial statements, and footnotes. As management of the City of Quincy, Florida, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2019. Please read it in conjunction with the accompanying basic financial statements beginning on page 13.

### **FINANCIAL HIGHLIGHTS**

- The City's net position at September 30, 2019, was \$5,799,640 as compared to \$3,680,151 for fiscal year 2018 as restated for GASB 75 compliance. The City's unrestricted net assets as of September 30, 2019, were negative \$4,885,664 compared to negative \$7,030,083 for fiscal year ended September 30, 2018.
- Governmental activities net position was a negative \$9,811,963 as of September 30, 2018, versus negative \$10,120,935 as of September 30, 2019.
- The total revenues from all sources were \$27,622,707 for the fiscal year 2019 versus \$25,137,140 for the fiscal year 2018. Enterprise fund revenue increased \$2,387,712, while governmental fund revenue increased \$97,855.
- The total cost of all City programs was \$25,503,219 for the fiscal year 2019 versus \$22,919,469 for the fiscal year 2018. Overall, there were increases in expenses in the Governmental Funds of \$410,213 and an increase in the Enterprise Funds of \$2,173,538.
- During fiscal year 2019, the City's governmental and business activity total expenses exceeded revenues (change in net assets) by \$2,119,488 while the expenses exceeded revenue by \$2,217,673 for 2018.
- Total expenditures in the Governmental Funds of \$8,934,813 exceeded total revenues of \$4,453,648 by \$4,481,165, excluding net transfers of \$4,723,108 for fiscal year 2019, while total expenditures for fiscal year 2018 of \$8,524,600 exceeded total revenues of \$4,355,739 by \$4,168,861, excluding net transfers in the amount of \$4,168,807.
- The General Fund's fund balance was \$1,023,371 for fiscal year 2018, and increased to \$1,194,792 at the end of fiscal year 2019.
- The City's total long-term debt is \$20,870,906 as of September 30, 2019 representing an increase of \$1,527,441 from \$19,343,465 as of September 30, 2018.

### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. There are three components of the financial statements: (1) Government-wide financial statements which include the Statement of Net Assets and the Statement of Activities, which provide information about the activities of the City as a whole. (2) Fund financial statements, which tell how these services were financed in the short term, as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements, providing information about the City's most significant funds. (3) Notes to the financial statements.

#### REPORTING THE CITY AS A WHOLE

# Statement of Net Assets and the Statement of Activities (Government-wide)

A frequently asked question regarding the City's financial health is whether the current year's activities contributed positively to its overall financial well-being. The Statement of Net Assets and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question.

These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

These two statements report the City's net position and changes therein. Net position, the difference between assets and liabilities, are one way to measure the City's financial health, or financial position. Over time, increases or decreases in net position are an indicator of whether the financial health is improving or deteriorating.

The Statement of Net Position and the Statement of Activities present information about the following:

Governmental activities - All of the City's basic services are considered to be governmental activities, including general government, community development, public safety, public services, and recreation. Property taxes, sales taxes, utility taxes, and franchise fees finance most of these activities

Proprietary or Business type activities - The City charges a fee to customers to cover all of the costs of the services provided.

#### REPORTING THE CITY'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds - not the City as a whole. Some funds are required by State law. However, management establishes other funds, which aid in the management of money for particular purposes or meet legal responsibilities associated with the usage of certain taxes, grants, and other money. The City's three types of funds; *governmental*, *proprietary*, and *fiduciary* use different accounting approaches as explained below.

Governmental funds – Most of the City's basic services are reported in governmental funds. Governmental funds focus on how resources flow in and out, as well as the balances remaining at year end that are available for spending. These funds are reported using an accounting method called the *modified accrual* accounting method, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term* view of the City's general government operations and the basic services it provides. Governmental fund information shows whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The basic governmental fund financial statements can be found on pages 15 through 18 of this report.

**Proprietary funds** - The City has two kinds of proprietary funds. *Enterprise funds* are used to report the same functions presented in the business-type activities in the government-wide financial statements. The City maintains the following enterprise funds: sewer, electric, water, gas, refuse, and landfill. They charge customers for the services they provide.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains one internal service fund to account for information technology services provided both to the general government and to the enterprise funds. The amount of the allocation is based on an equal distribution of cost across all departments. All of these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and the Statement of Activities. The basic proprietary fund financial statements can be found on pages 19 to 23 of this report.

**Fiduciary funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 24 and 25 of this report.

These funds are presented on a governmental fund financial statement and a proprietary fund financial statement format. The City's major funds are presented in separate columns on the fund financial statements. The definition of a major fund is one that meets certain criteria set- forth in GASB 34. The funds that do not meet the criteria of a major fund are considered non- major funds and are combined into a single column on the fund financial statements. Table 1 on page 6 summarizes the major features of the basic financial statements.

### **Notes to the Financial Statements**

Notes to the financial statements provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. Refer to Note 1 of the financial statements for more detailed information on the elements of the financial statements.

**Table 1: Major Features of the Basic Financial Statements** 

	Government-wide		<b>Fund Financial Statements</b>	
	Fund Financial Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire City govern- ment (except fidu- ciary funds)	Activities of the City that are not proprietary or fiduciary	Activities of the City that are operated similar to private businesses	Instances in which the City i the trustee or agent for someone else's resources
Required financial Statements	Statement of Net Assets, Statement of Activities	Balance Sheet, Statement of Revenues, Expenditures, and Changes in Fund Balances	Statement of Net Assets Statement of Revenues, Expenses, and Changes in Net Assets Statement of Cash Flows	Statement of Fiduciary Net Assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	t/liability liabilities, both be used up and		All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long- term
Type of All revenues and expenses during the year, regardless of when cash is received or paid		Revenues for which cash is received during or soon after the end of the year Expenditures when goods or services have been received and payment is due during the year	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expense during the year, regardless when cash is received or paid

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, total net assets exceeded liabilities by \$5,799,640 at the close of fiscal year 2019 as compared to \$3,680,151 in fiscal Year 2018. For fiscal year 2018, Governmental Activities comprised of negative \$6,255,190, of the net assets while Business Activities comprised \$12,054,829 of net assets versus fiscal year 2018 where Governmental activities was negative \$6,497,134 and Business-type activities was \$10,177,285.

Table 2
Statement of Net Position

	Governmental Activities		Business-typ	e Activities	Total		
	2019	2018	2019	2018	2019	2018	
Assets:							
Current & Other	\$ 2,259,753	\$ 2,026,116	\$ 14,566,196	\$ 11,357,840	\$ 16,825,949	\$ 13,383,956	
Capital	6,093,297	5,849,217	19,986,501	19,331,557	26,079,798	25,180,774	
Total Assets	8,353,050	7,875,333	34,522,697	30,689,397	42,905,747	38,564,730	
Deferred Outflows of Resources	878,993	795,471	0	0	878,993	795,471	
Liabilities:							
Long-term Debt	10,711,172	8,583,007	18,477,042	14,715,311	29,188,214	23,298,318	
Other Liabilities	486,472	3,016,494	4,020,825	5,796,801	4,507,297	8,813,295	
Net Pension Liability	2,797,852	2,803,873	0	0	2,797,852	2,803,873	
Total Liabilities	13,995,496	14,403,374	22,497,867	20,512,112	36,493,363	34,915,486	
Deferred Inflows of Resources	1,491,737	764,565	0	0	1,491,737	764,565	
Net Position:							
Invested in Capital	3,406,060	2,832,723	2,408,687	3,388,361	5,814,747	6,221,084	
Restricted	459,685	482,106	4,410,871	4,007,044	4,870,556	4,489,149	
Unrestricted	(10,120,935)	(9,811,963)	5,235,271	2,781,880	(4,885,664)	(7,030,083)	
Total Net Position	\$ (6,255,190)	\$ (6,497,134)	\$ 12,054,829	\$ 10,177,285	\$ 5,799,639	\$ 3,680,151	

By far, the largest portion of the City's total assets, for fiscal year 2018 and for fiscal year 2019 is its investment in capital assets (e.g., land, buildings, machinery, and equipment). The City uses these capital assets to provide services to citizens; consequently, these assets are not available for spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net assets (74%) for fiscal year 2018 versus (73%) for fiscal year 2019 represents resources that are subject to external restrictions on how they may be used. Net Assets is one measure that can be used in determining the City's ability to meet its obligations. Because the debt of the government is matched with the related assets, this number may be negative from time to time. In this case, the unrestricted net assets for fiscal year 2019 are negative \$10,120,935 versus negative \$9,811,963 for fiscal year 2018.

### **Governmental Activities**

Governmental Activities increased the City's net assets by \$241,944 from fiscal year 2018 to fiscal year 2019. The Business-type activities increased the net assets by \$1,877,544 from fiscal year 2018 to fiscal year 2019. Key elements of these changes are as follows:

Table 3
Changes in Net Position

	Governmental Activities		Business-ty	pe Activities	Total		
	2019	2018	2019	2018	2019	2018	
Revenues:							
Program Revenues	\$ 831,176	\$ 1,175,239	\$ 23,112,022	\$ 20,756,800	\$ 23,943,198	\$ 21,932,039	
Property Tax	1,085,845	978,019	0	0	1,085,845	978,019	
Tax Increment	445,155	415,677	0	0	445,155	415,677	
Utility Service Tax	215,008	245,721	0	0	215,008	245,721	
Discretional Sales Tax	615,589	506,003	0	0	615,589	506,003	
Local Option Sales Tax	222,097	217,464	0	0	222,097	217,464	
Shared Revenues	654,000	594,555	0	0	654,000	594,555	
Investment Earnings	44,194	24,430	57,037	24,547	101,231	48,977	
Miscellaneous	340,584	198,686	0	0	340,584	198,686	
Total Revenues	4,453,648	4,355,793	23,169,059	20,781,347	27,622,707	25,137,141	
Program Expenses:							
General Government	2,510,809	2,367,894	0	0	2,510,809	2,367,894	
Public Safety	4,243,031	4,122,383	0	0	4,243,031	4,122,383	
Physical Environment	209,999	181,124	0	0	209,999	181,124	
Transportation	967,152	884,265	0	0	967,152	884,265	
Economic Environment	396,145	350,704	0	0	396,145	350,704	
Culture and Recreation	535,527	537,355	0	0	535,527	537,355	
Interest on Long-term Debt	72,149	80,874	0	0	72,149	80,874	
Water	0	0	1,515,998	1,475,171	1,515,998	1,475,171	
Electric	0	0	10,702,044	8,919,301	10,702,044	8,919,301	
Sewer	0	0	1,675,225	1,524,435	1,675,225	1,524,435	
Non-major	0	0	2,675,140	2,475,962	2,675,140	2,475,962	
Total Expenses	8,934,813	8,328,061	16,568,407	14,394,869	25,503,219	22,919,468	
					•		
Excess (deficit before transfers)	(4,481,165)	(3,972,268)	6,600,652	6,386,478	2,119,488	2,217,673	
					•		
Transfers	4,723,108	4,560,239	(4,723,108)	(4,560,239)	0	0	
Change in Net Assets	241,944	587,972	1,877,544	1,826,239	2,119,488	2,217,673	
Net Position, Beginning	(6,497,134)	(1,902,395)	10,177,285	8,351,045	3,680,151	6,448,650	
Adjustments to Beginning	0	(5,182,711)	0	0	0	(5,182,711)	
Net Position, Ending	\$ (6,255,190)	\$ (6,497,134)	\$ 12,054,830	\$ 10,177,285	\$ 5,799,640	\$ 3,483,612	

The City's programs include primarily General Government, Public Safety, Transportation Services, Economic and Physical Environment Services, and Recreation/Culture Services. Each program's net cost (total cost, less revenues generated by the activities) is presented below. The net cost shows the extent to which the City's general taxes support each of the City's programs.

Table 4
Governmental Activities

	20	19	20	18
	Total Cost	Net Cost	Total Cost	Net Cost
	of Services	of Services	of Services	of Services
General Government	\$ 2,510,809	\$ (2,265,312)	\$ 2,367,894	\$ (2,183,512)
Public Safety	4,243,031	(3,800,077)	4,122,383	(3,692,863)
Physical Environment	209,999	(209,999)	181,124	(181,124)
Transportation	967,152	(870,399)	884,265	(356,225)
Economic Environment	396,145	(396,145)	350,704	(350,704)
Culture and Recreation	535,527	(489,556)	537,355	(504,058)
Interest on Long-term Debt	72,149	(72,149)	80,874	(80,874)
	\$ 8,934,813	\$ (8,103,637)	\$ 8,524,600	\$ (7,349,360)

The cost of all governmental activities this year was \$8,934,813. As shown in the Statement of Activities, \$831,176 of this cost was paid for by those who directly benefited from the programs. The remaining source of funding came from transfers from business activities in the amount of \$4,723,108, various taxes in the amount of \$2,583,694 and the remaining \$1,038,778 is investments, shared revenues and other miscellaneous revenues. The nature of governmental activities is to be funded primarily from taxes and other non-governmental activities. Governmental activities are not normally self-supporting. As a result, the combination of taxes and non-governmental activities are sufficient to cover program expenses.

Table 5
Business-type Activities

	2019					20	18	
		Total Cost		Net Cost		Total Cost		Net Cost
		of Services		of Services		of Services	0	f Services
Electric	\$	10,702,044	\$	4,974,631	\$	8,919,301	\$	4,877,467
Water		1,515,998		434,965		1,475,171		304,335
Sewer		1,675,225		564,630		1,524,435		454,319
Non-major		2,675,140		569,390		2,475,962		725,809
	\$	16,568,407	\$	6,543,616	\$	14,394,869	\$	6,361,930

### **Business Type Activities**

Net assets of the Proprietary Funds at September 30, 2019, were \$12,054,830 which was up from \$10,177,285 in fiscal year 2018. Transfers from the Utility Funds to the General Fund were \$4,723,108 in fiscal year 2019 compared to \$4,560,239 in fiscal year 2018.

It is noteworthy that the Proprietary Funds net revenue increased from \$6,386,478 in fiscal year 2018 to \$6,600,652 in fiscal year 2019.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental Funds - The focus of the City's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements and is an accommodation to assist the budget process. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the fiscal year 2019, the City's governmental funds reported combined ending fund balance of \$1,654,477. This represents an increase of \$149,000 when compared to fund balances in fiscal year 2018 which was \$1,505,477.

## **Capital Assets**

The capital assets of the City are those assets that are used in the performance of City functions. Capital assets include equipment, buildings, land, park facilities, etc. The City previously elected to defer retroactive application of the capitalization requirements of GASB Statement No. 34 to major general infrastructure assets acquired in fiscal years ended after June 30, 1980, or that were significantly reconstructed or improved during that multi-year period. The City now has chosen to report infrastructure assets and to depreciate them as well. The summary of these assets is included in the amount shown for entity-wide statements as well as Note 6.

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2019, amounts to \$26,079,797 (net of accumulated depreciation) compared to \$25,044,839 at September 30, 2018. The increase of \$1,034,958 resulted from repairs and improvement to buildings and infrastructure.

Table 6
Capital Assets Net of Depreciation

	Governmental Activities		Business-t	type Activities	Total		
	2019	2018	2019	2018	2019	2018	
Land	\$ 4,606,224	\$ 4,606,224	\$ 1,666,353	\$ 1,666,353	\$ 6,272,577	\$ 6,272,577	
Buildings and Improvements Improvements other than	5,704,080	5,704,080	25,363,949	25,363,949	31,068,029	31,068,029	
Buildings	11,000,300	10,684,059	20,219,890	19,926,208	31,220,190	30,610,267	
Infrastructure Furniture, Fixtures, and	6,915,876	6,779,638	3,484,796	1,874,362	10,400,672	8,654,000	
Equipment	7,358,832	6,970,671	5,188,213	4,763,107	12,547,045	11,733,778	
Total Assets	35,585,312	34,744,672	55,923,201	53,593,979	91,508,513	88,338,651	
Less Accumulated Depreciation	(29,492,016)	(28,895,455)	(35,936,700)	(34,398,357)	(65,428,716)	(63,293,812)	
Total Capital Assets	\$ 6,093,296	\$ 5,849,217	\$ 19,986,501	\$ 19,195,622	\$ 26,079,797	\$ 25,044,839	

Additional information on the City's capital assets can be found in Note 6 on page 39 of this report.

#### Debt

Currently the City uses debt financing on an as needed basis each year. At the end of fiscal year 2019, the City had total debt of \$20,870,906 versus \$20,656,946 for fiscal year 2018, inclusive of Compensated Absences (vacation and sick time owed to employees) which totaled \$323,189 and \$254,361 respectively. Revenue bonds amounted to \$12,861,000 for fiscal year 2019. Notes payable in the amount of \$6,691,679 for fiscal year 2019 and \$4,086,664 for fiscal year 2018 are all secured by related assets. The remaining loans payable are secured by franchise fees and public services taxes. The capital leases are secured by equipment.

Table 7
Outstanding Debt

	Governmental Activities		 Business-type Activities				Total			
		2019	2018	 2019		2018		2019		2018
Revenue Bonds	\$	2,616,000	\$ 2,904,000	\$ 10,245,000	\$	10,910,000	\$	12,861,000	\$	13,814,000
Capitalized Leases		71,237	86,576	641,136		779,186		712,373		865,762
Compensated Absences		196,667	156,213	126,522		98,148		323,189		254,361
Notes Payable		0	25,918	6,691,679		4,060,746		6,691,679		4,086,664
Landfill		0	 0	 282,665		322,678		282,665		322,678
Total Outstanding Debt	\$	2,883,904	\$ 3,172,707	\$ 17,987,002	\$	16,170,758	\$	20,870,906	\$	20,656,946

Additional information on the City's debt can be found in Note 7 on page 40 of this report.

#### NEXT YEAR'S BUDGET AND ECONOMIC FACTORS

The City's anticipate strong revenue growth in the electric enterprise fund under normal climatic weather conditions, with gas, water, sewer, and refuse revenues to have moderate growth. Additionally, grant revenues are expected to increase at least \$2 to \$3 million annually, as a result of a grants writer on board full-time. Trulieve, due to its expansion plan and current consumption level, are expected to at least 140% of the previous fiscal year revenues. However, the COVOID-19 Pandemic Crisis impact on City economic outlook is yet to be complete assess, because the crisis is on-going.

The City will continue to budget \$100,000 annually to be placed in the City's rate stabilization funds, FEMA and State Disaster funds, after liquidating related expenses, will also be placed in a Utility storm reserve. The recovery funds are expected to approximate \$4 million over the next two years.

The City's five-year capital budget includes the purchase of a new building for the Public Works department and field house for Parks and Recreation. There are other projects, such as Joy Land, which will increase the number of utility customers, and swimming pool replacements, which will be completed. The Solar Array project, when completed, will allow the City to generate power in over one hundred years; and to generate excess power for sale on the City's electrical grid.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City's Finance Department, at the City of Quincy, 404 West Jefferson Street, Quincy, Florida 32351-2328.

# CITY OF QUINCY, FLORIDA BASIC FINANCIAL STATEMENTS SEPTEMBER 30, 2019

# CITY OF QUINCY, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	P	rimary Government	
	Governmental	Business-Type	
Assets	Activities	Activities	Total
Cash and Cash Equivalents	\$ 829,442	\$ 3,908,602	\$ 4,738,044
Investments	817,552	1,168,111	1,985,663
Accounts Receivables, Net	127,119	3,050,325	3,177,444
Assessment Receivables	172,699	0	172,699
Prepaid Expense	0	87,000	87,000
Due from Other Governments	312,942	0	312,942
Inventories	0	298,958	298,958
Restricted Cash and Investments	0	4,410,871	4,410,871
Capital Assets:			
Nondepreciable	4,606,224	1,666,353	6,272,577
Depreciable, Net	1,487,073	18,320,148	19,807,221
Internal Balances	0	1,642,329	1,642,329
Total Assets	8,353,049	34,552,697	42,905,747
Deferred Outflows of Resources			
Deferred Outflows for OPEB	234,207	0	234,207
Deferred Outflows for Pensions	644,786	0	644,786
Total Deferred Outflows of Resources	878,993	0	878,993
Total Beleffed Gallions of Resources			070,373
Liabilities			
Accounts Payable	137,093	942,525	1,079,618
Accrued Payroll	349,378	67,285	416,663
Accrued Interest	0	310,265	310,265
Accrued Compensated Absences	0	54,001	54,001
Bonds and Notes Payable	0	1,095,787	1,095,787
Customer Deposits	0	1,524,083	1,524,083
Due to other Governments	0	26,879	26,879
Noncurrent Liabilities:			
Accrued Compensated Absences	196,667	72,522	269,189
Bonds and Notes Payable	2,687,237	16,482,027	19,169,264
Net Pension Liability	2,797,852	0	2,797,852
Internal Balances	2,500	1,639,829	1,642,329
Other Postemployment Benefits Liability	7,824,768	0	7,824,768
Landfill Closure	0	282,665	282,665
Total Liabilities	13,995,496	22,497,867	36,493,363
Deferred Inflows of Resources			
Deferred Inflows for OPEB	1,292,119	0	1,292,119
Deferred Inflows for Pensions	199,618	0	199,618
Total Deferred Inflows of Resources	1,491,737	0	1,491,737
Total Deferred lilliows of Resources	1,491,/3/		1,491,737
Net Position			
Net Investment in Capital Assets	3,406,060	2,408,687	5,814,747
Restricted for:			
Debt Service	155,786	4,410,871	4,566,657
Public Safety	25,853	0	25,853
Economic Environment	278,046	0	278,046
Unrestricted	(10,120,935)	5,235,271	(4,885,664)
Total Net Position	\$ (6,255,190)	\$ 12,054,830	\$ 5,799,640

# CITY OF QUINCY, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Program Revenues				Net (Expense) Revenue and Changes in Net Position				
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Gra	apital ants and tributions	Governmental Activities		usiness- Type Activities	_	Total
Governmental Activities:										
General Government	\$ 2,510,809	\$ 245,497	\$ 0	\$	0	\$ (2,265,312)	\$	0	\$	(2,265,312)
Public Safety	4,243,031	442,954	0		0	(3,800,077)		0		(3,800,077)
Physical Environment	209,999	0	0		0	(209,999)		0		(209,999)
Transportation	967,152	81,924	0		14,830	(870,399)		0		(870,399)
Economic Environment	396,145	0	0		0	(396,145)		0		(396,145)
Culture and Recreation	535,527	45,971	0		0	(489,556)		0		(489,556)
Interest on Long-term Debt	72,149	0	0		0	(72,149)		0		(72,149)
<b>Total Governmental Activities</b>	8,934,813	816,346	0		14,830	(8,103,637)		0		(8,103,637)
<b>Business- Type Activities</b>				<u> </u>						
Water Fund	1,515,998	1,950,963	0		0	0		434,965		434,965
Electric Fund	10,702,044	15,676,674	0		0	0		4,974,631		4,974,631
Wastewater Fund	1,675,225	2,120,891	118,964		0	0		564,630		564,630
Non-Major Funds	2,675,140	3,244,530	0		0	0		569,390		569,390
<b>Total Business-type Activities</b>	16,568,407	22,993,058	118,964		0	0		6,543,615		6,543,615
<b>Total Primary Government</b>	\$ 25,503,220	\$ 23,809,405	\$ 118,964	\$	14,830	\$ (8,103,637)	\$	6,543,615	\$	(1,560,021)
		General Revenues	s							
		Taxes:								
		Property Taxes	S			\$ 1,085,845	\$	0	\$	1,085,845
		Tax Increment	-			445,155		0	\$	445,155
		Utility Service	: Tax			215,008		0	\$	215,008
		Discretional Sa	ales Surtax			615,589		0	\$	615,589
		Local Option (	Gas Tax			222,097		0	\$	222,097
		Sales Tax and O	ther Shared Revenue	es		654,000		0	\$	654,000
		Investment Earn	ings			44,194		57,037	\$	101,231
		Miscellaneous			340,584		0	\$	340,584	
		Transfers				4,723,108		(4,723,108)	\$	0
		Total General Re	venues and Transfe	ers		8,345,581		(4,666,071)		3,679,510
		Change in Net Po	sition			241,944		1,877,544		2,119,488
		Net Position Begin	nning of Year			(6,497,134)		10,177,285		3,680,151
		<b>Net Position End</b>	of Year			\$ (6,255,190)	\$	12,054,829	\$	5,799,639

# CITY OF QUINCY, FLORIDA BALANCE SHEET-GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

			-		on-Major vernmental	Go	Total vernmental Funds
Assets			_				
Cash and Cash Equivalent	\$ 312,368	\$	335,434	\$	181,639	\$	829,442
Investments	817,552		0		0		817,552
Receivables (Net)	127,119		0		0		127,119
Assessment Receivables (Net)	172,699		0		0		172,699
Due from Other Governments	312,942		0		0		312,942
Advances to Other Funds	 0		0		0		0
Total Assets	 1,742,680		335,434		181,639		2,259,753
Liabilities and Fund Balances							
Liabilities							
Accounts Payable	85,110		51,983		0		137,093
Accrued Expenses	346,474		2,904		0		349,378
Due to Other Governments	0		0		0		0
Advances from Other Funds	0		2,500		0		2,500
<b>Total Liabilities</b>	431,584		57,388		0		488,972
Deferred Inflows of Resources	 116,304		0		0		116,304
Fund Balances							
Nonspendable:							
Advances to Other Funds	0		0		0		0
Restricted for:							0
Law Enforcement	0		0		25,853		25,853
Physical Environment	0		0		0		0
Economic Environment	0		278,046		0		278,046
Debt Service	0		0		155,786		155,786
Assigned	221,973		0		0		221,973
Unassigned	 972,819		0		0		972,819
<b>Total Fund Balances</b>	1,194,792		278,046		181,639		1,654,477
<b>Total Liabilities and Fund Balance</b>	\$ 1,742,679	\$	335,434	\$	181,639	\$	2,259,752

# CITY OF QUINCY, FLORIDA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION FOR THE YEAR ENDED SEPTEMBER 30, 2019

<b>Total Fund Balances of Governmental Funds</b>		\$ 1,654,477
Amounts Reported for Governmental Activities in the Statement		
of Net Position are Different Because:		
Capital assets used in governmental activities are not financial		
resources and, therefore, are not reported in governmental funds.		6,093,297
Receivables that do not provide current financial resources are reported		
as deferred inflows of resources in the governmental funds.		116,304
Long-term liabilities are not due and payable in the current period and,		
therefore, are not reported in the governmental funds.		
Bonds and Notes Payable	(2,687,237)	
Other postemployment benefits	(7,824,768)	
Net pension liability	(2,797,852)	
Compensated absenses	(196,667)	(13,506,524)
The net pension asset is not a current financial resource and, therefore,		
is not reported in governmental funds.		
Deferred outflows and inflows or resources related to pensions are applicable		
to future periods and, therefore, are not reported in governmental funds.		
Deferred outflows of resources for pensions	644,786	
Deferred outflows of resources for OPEB	234,207	
Deferred inflows of resources for OPEB	(1,292,119)	
Deferred inflows of resources for pensions	(199,618)	(612,744)
<b>Total Net Position of Governmental Activities</b>		\$ (6,255,190)

# CITY OF QUINCY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Total			
	General	Redevelopment	Non-Major	Governmental	
	Fund	Agency	Governmental	Funds	
Revenues					
Taxes	\$ 2,134,980	\$ 0	\$ 0	\$ 2,134,980	
Tax Increment	0	445,155	0	445,155	
Licenses and Permits	210,947	0	0	210,947	
Intergovernmental Revenues	744,337	0	0	744,337	
Charges for Services	488,925	0	0	488,925	
Fines and Foreitures	36,293	0	0	36,293	
Miscellaneous Revenues	381,228	1,234	573	383,035	
<b>Total Revenues</b>	3,996,711	446,389	573	4,443,673	
Expenditures					
Current:					
General Government	2,144,178	0	0	2,144,178	
Public Safety	3,796,342	0	0	3,796,342	
Physical Environment	196,174	0	0	196,174	
Transportation	776,985	0	0	776,985	
Economic Environment	162,203	222,713	0	384,916	
Culture and Recreation	477,138	0	0	477,138	
Debt Service:					
Principal	41,257	0	288,000	329,257	
Interest	5,302	0	66,848	72,149	
Capital Outlay	528,818	311,823	0	840,641	
<b>Total Expenditures</b>	8,128,398	534,535	354,848	9,017,781	
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(4,131,686)	(88,146)	(354,275)	(4,574,107)	
Other Financing Sources (Uses)					
Debt Proceeds	0	0	0	0	
Transfers In	4,771,240	0	420,000	5,191,240	
Transfers Out	(468,132)	0	0	(468,132)	
<b>Total Other Financing Sources (Uses)</b>	4,303,108	0	420,000	4,723,108	
Net Change in Fund Balances	171,422	(88,146)	65,725	149,001	
Fund Balances, Beginning of Year	1,023,371	366,192	115,914	1,505,476	
Fund Balances, End of Year	\$ 1,194,792	\$ 278,046	\$ 181,639	\$ 1,654,477	

# CITY OF QUINCY, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Amounts reported for governmental activities in the statement of activities are different because:

Net Change in Fund Balances - Total Governmental Funds.		\$ 149,001
Governmental funds report capital outlays as expenditures. However, in		
the statement of activities, the cost of those assets is allocated over their		
estimated useful lives and reported as depreciation expense:		
Expenditures for Capital Assets	840,641	
Less: Current Year Depreciation	(596,561)	244,080
Repayment of long-term debt is reported as an expenditure in governmental		
funds, but as a reduction of long-term liabilities in the statement of net assets.		
The issuance of long-term debt provides current financial resources to governmental fun	ds,	
while it has no effect on the statement of activities.		329,257
Certain pension related amounts are being deferred and amortized over a period of years	or	
are being deferred as contributions to the plan made after the measurement date:		
Deferred Inflows Related to Pensions	(176,273)	
Deferred Outflows Related to Pensions	66,609	
Deferred Inflows Related to OPEB	(550,899)	
Deferred Outflows Related to OPEB	16,913	(643,650)
Some expenses in the statement of activities do not require the use of current financial		
resources and, therefore, are not reported as expenditures in the governmental funds:		
Changes in Compensated Absences	(40,454)	
Change in Other Postemployment Benefits	187,714	
Change in Net Pension Liability	6,021	153,281
Revenues in the statement of activities that do not provide current financial resources		
are not reported as revenues in the governmental funds		9,976
nange in Net Position of Governmental Activities		\$ 241,944

# CITY OF QUINCY, FLORIDA STATEMENT OF FUNDS NET POSITION-PROPRIETARY FUNDS SEPTEMBER 30, 2019

-		-
Enter	nrise	Funds

		Major Funds			Total	Internal
	Water	Electric	Wastewater	Non-Major	Enterprise	Service
	Fund	Fund	Fund	Funds	Funds	Fund
Assets						
<b>Current Assets</b>						
Cash and Cash Equivalents	\$ 201,722	\$ 3,150,925	\$ 138,501	\$ 325,506	\$ 3,816,654	\$ 90,120
Investments	823,155	344,956	0	0	1,168,111	0
Receivables (Net)	337,179	1,977,129	346,882	389,135	3,050,325	0
Prepaid Items	87,000	0	0	0	87,000	0
Inventories	47,591	235,303	1,585	14,479	298,958	0
<b>Total Current Assets</b>	1,496,647	5,708,313	486,968	729,119	8,421,048	90,120
Noncurrent Assets						
<b>Restricted Assets:</b>						
Restricted Cash and Cash						
Equivalents	2,067,102	1,355,796	587,873	401,929	4,412,700	0
<b>Total Restricted Assets</b>	2,067,102	1,355,796	587,873	401,929	4,412,700	0
Capital Assets:						
Land and Land Improvements	400,323	403,717	403,717	458,595	1,666,353	0
Property, Plant and Equipment	14,712,769	27,851,282	9,709,094	1,983,733	54,256,878	0
(Accumulated Depreciation)	(11,862,813)	(17,033,204)	(5,245,299)	(1,795,415)	(35,936,731)	0
<b>Total Net Capital Assets</b>	3,250,278	11,221,796	4,867,512	646,913	19,986,500	0
Other Assets:						
Advances to other Funds	479,943	200,000	479,943	479,943	1,639,829	2,500
<b>Total Noncurrent Assets</b>	479,943	200,000	479,943	479,943	1,639,829	2,500
Total Assets	\$ 7,293,970	\$ 18,485,906	\$ 6,422,296	\$ 2,257,904	\$ 34,460,076	\$ 92,620

# CITY OF QUINCY, FLORIDA STATEMENT OF FUNDS NET POSITION-PROPRIETARY FUNDS SEPTEMBER 30, 2019

**Business-Type Activities** Enterprise Funds **Major Funds** Total Internal Water Electric Wastewater Non-Major **Enterprise** Service **Fund** Fund Fund **Funds Funds** Fund Liabilities **Current Liabilities** Accounts Payable 24,400 \$ 692,132 23,967 200,260 940,758 \$ 1,766 \$ \$ Accrued Payroll 6,481 40,939 8,453 8,961 64,834 2,451 Due to other Governments 0 26,879 26,879 0 0 0 Accrued Interest Payable 54,725 185,465 37,128 32,948 310,265 0 **Current Portion:** Bonds Payable 109,650 282,300 109,650 23,400 525,000 0 Notes Payable 176,140 241,266 417,406 0 0 0 Capitalized Leases Payable 25,564 81,804 46,014 0 153,381 0 Compensated Absenses Payable 1,774 40,268 5,580 5,022 52,644 1,358 <del>2,491,</del>167 **Total Current Liabilities** 398,734 1,322,907 472,057 297,469 5,575 Noncurrent Liabilities **Customer Deposits** 20,908 1,492,132 0 11,043 1,524,083 0 Advances from Other Funds 0 1,439,829 200,000 0 1,639,829 0 Due from other Governments 0 0 0 Long-term Portion: 635,700 Bonds Payable 1.843.200 5.397.900 1.843.200 9,720,000 0 Notes Payable 2,682,911 2,980,330 611,031 6,274,272 0 0 Capitalized Lease Payable 81,292 260,135 146,326 487,754 0 0 Compensated Absenses 5,323 46,200 1.860 15,066 68,449 4,073 282,665 282,665 Land Fill Closure Liability 0 2,802,418 **Total Noncurrent Liabilities** 4,633,635 11,616,526 944,474 19,997,053 4,073 **Total Liabilities** 5,032,369 12,939,433 3,274,475 1,241,944 22,488,220 9,647 **Net Position** 0 Net Investment in Capital Assets 1,870,025 (1,668,479)2,219,327 (12,187)2,408,686 Restricted for: Debt Service 401,929 2,067,102 1,355,796 587,873 4,412,700 0 Unrestricted 1,862,978 1,971,349 689,924 626,219 5,150,470 82,973 **Total Net Position** 2,261,601 5,546,472 3,147,822 1,015,961 11,971,856 82,973

18,485,905

\$ 2,257,904

\$ 34,460,076

6,422,296

**Total Liabilities and Net Position** 

\$7,293,970

# CITY OF QUINCY, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

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Kiigin	PCC_   1/1	10 A C	tivities
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	Enterprise Funds						
		Major Funds	•		Total	Internal	
	Water	Electric	Wastewater	Non-Major	Enterprise	Service	
	Fund	Fund	Fund	Funds	Funds	Fund	
<b>Operating Revenues</b>							
Charges for Services	\$ 1,893,890	\$ 15,320,186	\$ 2,120,891	\$ 3,077,908	\$ 22,412,874	\$ 0	
Interfund Charges	57,074	356,488	0	0	413,562	166,622	
<b>Total Operating Revenue</b>	1,950,963	15,676,674	2,120,891	3,077,908	22,826,436	166,622	
<b>Operating Expenses</b>							
Purchase Power	0	7,076,035	0	732,847	7,808,882	0	
Personal Service	169,027	784,156	206,362	238,374	1,397,919	66,981	
Contractual Service	413,463	147,548	771,121	1,322,109	2,654,242	25,115	
Supplies	2,139	60,764	2,393	5,668	70,963	196	
Repairs and Maintenance	78,809	908,557	13,622	17,894	1,018,883	0	
Utility/Telephone	98,175	60,891	222,061	6,377	387,504	14,716	
Shared Service	55,932	298,029	41,652	83,304	478,917	0	
Depreciation	468,504	780,297	245,779	43,795	1,538,376	0	
Other Expenses	59,413	178,459	40,571	48,446	326,888	11,343	
Bad Debt	1,436	0	0	0	1,436	0	
IT- Support	8,000	47,000	8,000	8,897	71,897	0	
(Total Operating Expenses)	(1,354,897)	(10,341,736)	(1,551,561)	(2,507,712)	(15,755,907)	(118,351)	
Operating Income	596,066	5,334,938	569,329	570,196	7,070,529	48,271	
Non-Operating (Expenses)							
Capital Grants	0	0	118,964	0	118,964	0	
Interest Income	11,002	11,107	3,056	1,999	27,164	0	
Interest Expenses	(161,101)	(360,307)	(123,664)	(49,077)	(694,149)	0	
Investment Gains and Losses	16,792	13,081	0	0	29,873	0	
<b>Total Non-Operating Revenues</b>							
(Expenses)	(133,307)	(336,119)	(1,644)	(47,077)	(518,148)	0	
<b>Income Before Transfers</b>	462,759	4,998,819	567,685	523,118	6,552,382	48,271	
Operating Transfers							
Transfers In	0	0	0	0	0	48,132	
Transfers Out	(180,000)	(4,017,581)	(120,000)	(448,214)	(4,765,795)	(5,445)	
<b>Total Operating Transfers</b>	(180,000)	(4,017,581)	(120,000)	(448,214)	(4,765,795)	42,687	
Extraordinary Item							
Change in Net Position	282,759	981,238	447,685	74,904	1,786,587	90,958	
Net Position, Beginning of Year	1,978,842	4,565,235	2,700,136	941,056	10,185,269	(7,985)	
Net Position, End of Year	\$ 2,261,601	\$ 5,546,473	\$ 3,147,822	\$ 1,015,961	\$ 11,971,856	\$ 82,973	

# CITY OF QUINCY, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Water Fund	Electric Fund	Wastewater Fund	Non-Major Funds	Total Enterprise Funds	Internal Service Funds
Cash Flows from Operating Activities						
Cash Received from Customers and Others	\$1,855,153	\$15,676,674	\$ 2,120,891	\$3,077,908	\$22,730,626	\$166,622
Cash Paid to Employees	(168,840)	(784,156)	(206,362)	(238,374)	(1,397,732)	(67,931)
Cash Paid to Suppliers	(820,282)	(8,732,848)	(1,194,635)	(2,227,035)	(12,969,911)	(51,258)
Net Cash Provided by (Used in) Operating Activities	866,031	6,159,670	719,894	612,499	8,362,983	47,433
Cash Flows from Noncapital Financing Activities						
Amounts Received from Other Funds	0	0	0	0	0	0
Operating Transfers In	0	0	0	0	0	48,132
Operating Transfers Out	(180,000)	(4,017,581)	(120,000)	(448,214)	(4,765,795)	(5,445)
Net Cash Provided by (Used in) Noncapital Financing Activities	(180,000)	(4,017,581)	(120,000)	(448,214)	(4,765,795)	42,687
Cash Flows from Capital and Related Financing Activities						
Grants	0	0	118,964	0	114,075	0
Loan Proceds	0	2,980,330	0	0	2,980,330	0
Principal Payments on Debt	(300,057)	(344,827)	(490,598)	(22,100)	(1,157,582)	0
Interest Payments on Debt	(161,101)	(360,307)	(121,667)	(49,077)	(692,152)	0
Purchase of Fixed Assets	(42,908)	(2,099,392)	(41,023)	(9,995)	(2,193,319)	0
Net Cash Provided by (Used in) Capital and Related						
Financing Activities	(504,066)	175,804	(534,324)	(81,172)	(948,648)	0
Cash Flows from Investing Activities						
Interest Received	11,002	11,107	3,056	1,999	27,164	0
Investment Activity	16,792	13,081	0	0	29,873	0
Investments Purchased	0	0	0	0	0	0
Net Cash Provided from Investing	27,794	24,188	3,056	1,999	57,037	0
Net Increase (Decrease) in Cash and Cash Equivalents	209,759	2,342,081	68,626	85,112	2,705,577	90,120
Cash and Cash Equivalents, Beginning of Year	2,059,065	2,164,640	657,748	642,322	5,523,775	0
Cash and Cash Equivalents, End of Year	\$2,268,824	\$ 4,506,721	\$ 726,374	\$ 727,434	\$ 8,229,352	\$ 90,120

See accompanying Notes to Financial Statements

# CITY OF QUINCY, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	404 Water Fund	403 Electric Fund	402 Wastewater Fund	Non-Major Funds	Total Enterprise Funds	Internal Service Funds
Included on the Accompanying Balance Sheet						
Under the Following Captions						
Cash and Cash Equivalents	\$ 201,722	\$ 3,150,925	\$ 138,501	\$ 325,506	\$ 3,818,482	\$ 90,120
Restricted Assets:						
Cash and Cash Equivalents	2,067,102	1,355,796	587,873	401,929	4,410,871	0
Total	2,268,824	4,506,721	726,374	727,435	8,229,353	90,120
Reconciliation of Operating Income (Loss) to Net Cash						
Provided by (Used in) Operating Activities						
Cash Flows from Operating Activities						
Operating Income (Loss)	600,955	5,334,938	569,329	570,196	7,075,418	48,271
Adjustments to Reconcile Operating Income (Loss) to						
Net Cash Provided by (Used in) Operating Activites:						
Depreciation	468,504	780,297	245,779	43,795	1,538,375	0
Changes in Assets - Decrease (Increase)						
and Liabilities - Increase (Decrease)						
Inventory	8,017	90,696	3,051	(11,730)	90,034	0
Accounts Receivable, Net	(95,810)	(136,704)	(103,199)	(60,931)	(396,644)	0
Investments	(5,465)	(11,084)	0	0	(16,549)	0
Prepaid	(87,000)		0	0	(87,000)	0
Advances to Other Funds	0	0	0	0	0	(2,500)
Accounts Payable	5,943	(3,646)	15,717	61,813	79,827	(85)
Accrued Payroll	1,602	(5,067)	3,574	1,702	1,811	222
Accrued Interest Payable	(27,002)	38,834	(13,880)	16,377	14,329	0
Due to Other Governments	0	0	0	26,879	26,879	0
Customer Deposite	(260)	53,443	0	2,385	55,568	0
Advances From Other Funds	0	0	0	0	0	42,686
Landfill Closure Liability	0	0	0	(40,012)	(40,012)	0
Compensated Absenses	1,436	17,963	1,523	2,025	22,947	1,526
Net Cash Provided by (Used in) Operating Activites	\$ 870,920	\$ 6,159,670	\$ 721,894	\$ 612,499	\$ 8,364,983	\$ 90,120

# CITY OF QUINCY, FLORIDA STATEMENT OF FIDUCIARY NET POSITION-FIDUCIARY FUND SEPTEMBER 30, 2019

	Police and Firemen's						
	Retirement		Supplemental				
	Savings Plan		<b>Pension Plan</b>	Total			
Assets							
Cash and Cash Equivalents	\$ 71,227	\$	242,840	\$ 314,067			
Investments	7,686,594	\$	7,452,556	15,139,150			
Receivables	0	\$	306,438	306,438			
Total Assets	7,757,821		8,001,834	15,759,655			
Liabilities							
Payables							
Refunds of Member Contributions	0		0	0			
Total Liabilities	0		0	0			
Net Assets							
Refund							
Held in Trust for Pension Benefits	7,757,821		8,001,834	15,759,655			
<b>Total Net Assets</b>	\$ 7,757,821	\$	8,001,834	\$ 15,759,655			

# CITY OF QUINCY, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION-FIDUCIARY FUND SEPTEMBER 30, 2019

	Retirement Savings Plan	Police and Firemen's Supplemental Pension Plan	Total	
Additions				
Contributions				
Plan Members	\$ 0	\$ 62,268	\$ 62,268	
City	436,844	418,388	855,232	
State	0	100,512	100,512	
Total Contributions	436,844	581,168	1,018,012	
Investment Income (Loss):				
Net Realized and Unrealized Gains	(462,902)	(3,225)	(466,127)	
Interest and Dividends	538,469	376,250	914,719	
Net Investment Income	75,568	373,025	448,593	
Total Additions	512,411	954,193	1,466,604	
Deductions				
Benefits Payments	349,524	719,893	1,069,417	
Administrative Expenses	0	61,042	61,042	
<b>Total Deductions</b>	349,524	780,935	1,130,460	
Change in Net Position	162,887	173,258	336,145	
Net Position - Beginning of Year	7,594,934	7,828,576	15,423,510	
Net Assets - End of Year	\$ 7,757,821	\$ 8,001,834	\$ 15,759,655	

# **Note 1 - Summary of Significant Accounting Policies**

The financial statements of the City of Quincy, Florida, (the "City") have been prepared in conformity with generally accepted accounting principles (GAAP) in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. Significant City accounting policies are described below:

#### **Reporting Entity**

The City of Quincy, Florida, (the "City") is a municipality, which operates under a Commission-City Manager form of government established on November 19, 1828, pursuant to a Special Act of the State of Florida Legislature. The City provides municipal services to its residents, including general government, public safety, public works, culture and recreation, economic environment, cemetery and engineering. The City also provides electric, water, sewer (wastewater), gas, refuse collection, and a landfill.

The following is a summary of the City's significant accounting policies presented to assist the reader in interpreting the financial statements and other data in this report. These policies are considered essential and should be read in conjunction with the accompanying financial statements.

#### **Reporting Standards**

In accordance with Codification of Governmental Accounting and Financial Reporting Standards, the accompanying financial statements include all funds for which the City is financially accountable. The City has also considered all other potential organizations for which the nature and significance of their relationships with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. GASB has set forth criteria for consideration in determining financial accountability. These criteria include appointing a majority of an organization's governing body and: (1) the ability of the City to impose its will on that organization; or, (2) the potential for that organization to provide specific benefits to or impose specific financial burdens on the City. Other considerations are whether the organization is legally separate, whether the City holds the corporate powers of the organization, and whether there is fiscal dependency by the organization on the City.

#### **Blended Component Unit**

**Quincy Community Redevelopment Agency (CRA)** - In 1999, the City passed Ordinance No. 896 establishing the CRA which is governed by the City Commission. The CRA has responsibility for the southern portion of the City which includes three enumeration districts.

The CRA is reported as a blended component unit because the organization's governing body is the same as the City and the organization provides services almost entirely to the primary government. With the adoption of GASB 61 and management's re-evaluation of the CRA, the City is now reporting the CRA as a major special revenue fund in order to more fully comply with generally accepted accounting principles.

# **Note 1 - Summary of Significant Accounting Policies (Continued)**

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all activities of the City. For the most part, the effect of the interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental and proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, postemployment benefits, and claims and judgments, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of revenues. In one, such as in grants and similar items, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded and the availability criteria. Licenses and permits, fines and forfeiture, charges for sales and services (other than utility), and miscellaneous revenues are generally recorded as revenue when received in cash, because they are generally not measurable until actually received. Utility services, investment earnings, and utility taxes are recorded as earned, since they are measurable and available.

# Note 1 - Summary of Significant Accounting Policies (Continued)

Property taxes are recognized as revenue at the time an enforceable legal claim is established. This is determined to occur November 1, of each year. The assessment roll is validated July 1, and the millage resolution is approved by September 30. The City's property tax becomes a lien on October 1, and the tax is levied by Gadsden County each November 1, for real and personal property located in the City. Property taxes are due before April 1, with the maximum discount available, if payment is made on or before November 30. If payment remains delinquent, a tax certificate for the full amount of any unpaid taxes is sold no later than June 1. Under this arrangement, there are no property tax receivables at the end of the fiscal year on September 30.

## **Fund Accounting**

The accounts of the City are organized into funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, reserves, fund balance/net assets, revenues, and expenditures or expenses, as appropriate. The City has the following funds:

# **Governmental Fund Types**

Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and liabilities, the fund equity, is referred to as "fund balance." The measurement focus is upon determination of changes in financial position, rather than upon net income determination.

The following comprise the City's major governmental funds:

- General Fund The General Fund is the general operating fund of the City. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other funds are accounted for in this fund. Many of the more important activities of the City, including operation of the City's street and highway maintenance; public safety, parks, recreation programs, and general service departments are accounted for in this fund.
- Quincy Community Redevelopment Agency (The CRA) was created in accordance with Chapter 163, Florida Statutes on February 23, 1999, by the City. The CRA is funded by the incremental tax funds contributed by Gadsden County and the City, and is charged with the responsibility of facilitating the revitalization of designated "slum" and or "blighted" areas within the City.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

The other governmental funds of the City are considered non-major and are as follows:

- **Special Revenue Funds** used to account for revenues derived from specific sources, which are usually required by law or regulation to be accounted for in separate funds.
- Confiscated Property used to account for confiscated property to be used for public safety purposes.
- **Debt Service Funds** used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

**Proprietary Fund Types** – used to account for a government's ongoing organizations and activities which are similar to those often found in the private sector. The measurement focus is upon income determination, financial position, and cash flows. Pursuant to the election option made available by GASB Statement No. 20, pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989, are not applied in the preparation of the financial statements of the Proprietary Fund types.

**Enterprise Funds** - finance and account for the acquisition, operation, and maintenance of the City's facilities and services which are supported primarily by user charges. The following comprise the City's major enterprise funds:

- **Electric Fund** used to account for the operation and maintenance of the City's electric distribution system.
- Water Fund used to account for the operation and maintenance of the City's water distribution system.
- Waste Water Fund used to account for the operation and maintenance of the City's sewer system.

The other enterprise funds of the City are considered non-major and are as follows:

- **Refuse Fund** used to account for the operation and maintenance of the City's refuse system.
- Landfill Fund used to account for the operation and maintenance of the City's landfill site.
- Gas Fund used to account for the operation and maintenance of the City's gas distribution system.
- Internal Service Funds was originally used to accumulate and allocate costs internally among the City's various functions. However, over the years it has been used to accumulate the discontinued operations related to "Net Quincy" including all assets and liabilities. The City transferred all the assets and general long term debt of the fund to the electric fund during the year.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

**Fiduciary Fund Types (Trust Funds)** - used to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds.

**Trust and Agency Funds** – used to account for assets held in a trustee capacity or as an agent for other funds, governmental units and others. The *pension trust fund* is accounted for in essentially the same manner as proprietary funds, using the same measurement focus and basis of accounting. The *pension trust fund* accounts for the assets of the City's Retirement Savings Plan and for the Police and Firemen's Supplemental Pension Plan.

The effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's electric, water, wastewater, gas and telecommunications function, and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City's enterprise funds also recognize as operating revenues the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Deposits and Investments**

The City maintains a cash pool that is available for use by all funds. Interest income earned as a result of pooling is distributed monthly to the appropriate funds based on average daily balances. The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and highly liquid instruments with original maturities of three months or less from the date of acquisition.

Florida Statutes require state and local governmental units to deposit monies with financial institutions classified as qualified public depositories, a multiple financial institution pool whereby groups of securities pledged by the various financial institutions provide common collateral for their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions providing full insurance for public deposits. The City had deposits only with qualifying institutions as of September 30, 2019.

Investments are held in the General Fund and the proprietary funds and consist of marketable securities reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales quote at current exchange rates. Investments that do not have an established market are reported at estimated fair value based on market indicators regarded as measures of equity or fixed income performance results.

# **Note 1 - Summary of Significant Accounting Policies (Continued)**

# **Receivable and Payables**

Outstanding balances between funds are reported as "advances to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Receivables are reported net of an allowance of uncollectible. The City calculates its allowance for uncollectible using historical collections data, specific account analysis, and management's judgment.

#### **Inventory**

Inventory for governmental-type activities is valued at the lower of cost, using the first-in, first-out (FIFO) method, or market value. Generally, the costs of governmental fund type inventories are recorded as expenditures when consumed (consumption method) rather than when purchased. Business-type activities, utility supplies and plant inventory are valued at lower of cost, as determined by the average unit cost method, or market value.

# **Prepaid**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are accounted for by use of the consumption method.

#### **Restricted Assets**

Certain resources are set aside for debt reserves, customer deposits, and other purposes. These resources are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants, ordinances, or regulations.

## **Capital Assets**

Capital assets, which include property, plant and equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$1,000 and an estimated useful life, in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset, or materially extend assets' lives, are not capitalized.

Property, plant and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Buildings	10-50 Years
Improvements	10-35 Years
Infrastructure	40-55 Years
Furniture, Fixtures, and Equipment	3-20 Years

# Note 1 - Summary of Significant Accounting Policies (Continued)

#### **Compensated Absences**

Accumulated unpaid vacation time, compensatory time, and sick time amounts, including the related direct and incremental salary-related payments, accrues in the enterprise funds, and appear as increases in salary expenses in the proprietary financial statements. In the governmental funds, these costs are recognized when payments are made to employees or when the costs mature as a result of an employee resignation or retirement. All vacation, compensatory, and sick pay accrues when incurred in the government-wide financial statements.

# **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities and business-type activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the bond premium or discount. Bond issuance costs are expensed when incurred, with the exception of bond insurance, which is amortized over the term of the related debt.

In the fund financial statements, governmental fund types record bond premiums and discounts, as well as bond issuance costs in the year incurred. The face amount of debt issued is reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds, are reported as debt service expenditures.

#### **Fund Balance**

Fund balance classifications comprise a hierarchy based primarily on the extent to which the organization is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components: nonspendable, restricted, committed, assigned and unassigned:

- Nonspendable this component of fund balance consists of amounts that cannot be spent because:

  (a) they are not expected to be converted to cash; or (b) they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories. On the governmental funds balance sheet, the inventory balance reported is offset by a nonspendable fund balance classification which indicates it does not constitute "available spendable resources" even though it is a component of net current position.
- **Restricted** this component of fund balance consists of amounts that are constrained either: (a) externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments); or (b) by law through constitutional provisions or enabling legislation.
- Committed this component of fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (i.e., by ordinance) of the organization's governing authority (the City Commission). These committed amounts cannot be used for any other purpose unless the City Commission removes or changes the specified use by taking the same type of action employed to constrain those amounts.
- Assigned this component of fund balance consists of amounts that the City intends to use for a specific purpose as determined by the City Commission in accordance with the City's fiscal policies. In addition, residual balances in capital projects and debt service funds are considered assigned for the general purpose of the respective fund.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

• Unassigned - this classification is used for: (a) deficit unrestricted fund balances in any governmental fund; or (b) fund balances within the general fund that are not restricted, committed or assigned. When both restricted and unrestricted resources are available for use, it is generally the practice of the City to use restricted resources first, then unrestricted resources as they are needed. When unrestricted resources (committed, assigned and unassigned) are available for use in any governmental fund, it is the City's practice to use committed resources first, then assigned, and then unassigned as needed.

#### **Net Position**

Net position invested in capital assets, net of related debt, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position invested in capital assets, net of related debt excludes unspent debt proceeds. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislation or through external restrictions imposed by creditors, grantors, laws, or regulations.

Net position not reported as net position invested in capital assets, net of related debt or restricted net position, are reported as unrestricted net position. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as needed.

#### **Deferred Outflows, Deferred Inflows, and Net Position**

In addition to assets and liabilities, the government wide statement of net position reports a separate section for *deferred inflows of resources* reported on applicable governmental fund types represent revenues which are measurable but not available in accordance with the modified accrual basis of accounting. The deferred inflows will be recognized as revenue in the fiscal year they are earned or become available. *Deferred outflows of resources* represent consumption of net position that is applicable to a future reporting period. Deferred outflows have a positive effect on net position, similar to assets.

**Pension and OPEB Related**—Pension and OPEB Related Deferred Inflows and Outflows represent the difference between expected and actual experience with regard to economic or demographic factors and changes to assumptions in the measurement of total pension and OPEB liability, and the differences between expected and actual earnings on pension plan investments, and changes in the City's proportionate share of pension contributions. These amounts are reported as deferred inflows or outflows of resources, to be recognized in expense over time. Also included in deferred outflows are amounts contributed to the pension plans subsequent to the measurement date. See Note 10 and Note 11 for more information on Pension Related Deferred Inflows and Outflows and OPEB Related Deferred Inflows and Outflows.

*Unavailable Revenues*—Unavailable revenues are revenues which are measurable, but not available because they have not been received within the City's period of availability. These revenues are deferred and recorded as deferred outflows of resources in governmental funds financial statements.

# **Note 1 - Summary of Significant Accounting Policies (Concluded)**

# **Postemployment Benefits Other than Pension Benefits (OPEB)**

The City participates and administers a single-employer plan under which qualified retired employees are permitted to participate in the health, dental, vision, and life insurance benefits program. Additional information on the City's OPEB liability can be found in Note 10.

#### **Accounting Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America as applied to governmental units, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from the estimates.

#### **Budgets and Budgetary Accounting**

The City, in accordance with its charter and state law, adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

Prior to August 15, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.

Public hearings are held to obtain taxpayer comments.

Prior to October 1, the budget is legally enacted through passage of an ordinance.

Budgetary control is maintained at the departmental and fund level, with finance department providing support to departments in the administration of their budgets. In accordance with the City's budget transfer policy, the City Manager is authorized to transfer budgeted amounts within any fund or function; however, the City Commission must approve any supplemental appropriations or revisions that amend the total expenditures of any fund. During the year, supplementary appropriations were necessary to ensure that expenditures did not exceed budgeted appropriations.

All budgets are on a basis consistent with accounting principles generally accepted in the United States of America.

Budgeted amounts are as originally adopted, or as amended in accordance with City ordinances. The accompanying financial statements incorporate the original budget ordinances.

All annual appropriations lapse at fiscal year-end.

# Note 2 - Cash, Cash Equivalents, and Investments

Deposits and investments as of September 30, 2019, are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and Cash Equivalents	\$ 4,738,044
Total Cash and Cash Equivalents	4,738,044
Restricted:	
Cash and Investments	4,410,871
Total Cash and Investments	\$ 9,148,915

# **Deposits**

All of the City's cash deposits are held in banks that qualify as a public depository under the Florida Security for Public Deposits Act as required by Chapter 280, Florida Statutes. Under the Act, all qualified public depositories are required to pledge eligible collateral having a market value equal to or greater than the average daily or monthly balance of all public deposits, times the depository's collateral pledged level. The pledging level may range from 25% to 125% depending upon the depository's financial condition and establishment period. All collateral must be deposited with an approved financial institution. In the event of default by a qualified public depository, all claims for public deposits would be satisfied by the State Treasurer from the proceeds of federal deposit insurance, pledged collateral of the public depository in default and if necessary, a pro rata assessment to the other qualified public depositories in the collateral pool. Therefore, all cash and time deposits held by banks are fully insured and collateralized.

#### Investments

Following are the investments, credit ratings and maturities of the City's governmental and business-type activities at September 30, 2019:

	Carrying	Credit	
	Amount	Rating	Maturity
Certificates of Deposit	\$ 506,272	N/A	<180 days
Externally Managed Portfolio Cantella	1,479,391	N/A	N/A
Total Investment	\$ 1,985,663		

As of September 30, 2019, the value of the General Employees' Retirement Savings Plan's investment with their respective credit ratings, were as follows:

	Carrying Amount	Credit Rating	Maturity
Externally Managed Portfolio	·		
American Funds	\$ 7,757,821	N/A	N/A
Total Externally Managed Portfolio	\$ 7,757,821		

General Employees' Pension Funds are invested with American Funds which is considered a mutual fund.

# Note 2 - Cash, Cash Equivalents, and Investments (Concluded)

As of September 30, 2019, the value of the City's deposits and investments in the Police and Fire Supplemental activities, with their respective credit ratings, were as follows:

	Cost Amount	Carrying Amount	Credit Rating	Maturity
Externally Managed Portfolio				
Cash and Equivalents:				
Salem Trust-	\$ 242,840	\$ 242,840	N/A	N/A
Mutual Funds:				
Fixed Income	1,733,689	1,780,530	AAA	N/A
Equity	4,225,508	4,940,556	AAA	N/A
Real Estate	700,000	731,469	AAA	N/A
Total Externally Managed Portfolio	\$ 6,902,037	\$ 7,695,395		

Credit Risk- The City's Investment Policy limits credit risk by restricting authorized investments to the following: Local Government Surplus Funds Trust Fund, State direct obligations of the United States or its agencies and instrumentalities, direct obligations of states and municipalities, repurchase agreements, commercial paper, bankers' acceptances, and money market mutual funds.

*Interest Rate Risk*- Interest rate risk is the risk that changes in interest rates will adversely affect the fair market value of investments. The City manages interest rate risk by setting the range of duration for the City's portfolio as .5 years to 2.5 years, with a five-year average of 1.5 years. The effective duration of investments is listed in the preceding table

Custodial Credit Risk- Custodial credit risk is the risk that, in the event of a bank failure or the failure of the counterparty, the government's deposits may not be returned to it, or may not be able to recover the value of its investments that are in the possession of an outside party. The City generally utilizes third party custodians to help manage custodial credit risk. Custodians are primarily bank trust departments, insurance companies, and brokerage firms.

Concentration of Credit Risk- The City's investment policy requires diversification of investments in order that potential losses on individual securities do not exceed the income generated from the remainder of the portfolio. All of the City's investments are in external investment pools.

The City's deposits are, therefore, considered fully insured or collateralized. Cash balances at September 30, 2019, were \$4,738,044 and restricted cash (exclusive of externally managed portfolio) of \$3,177,164. Due to the nature of the City's cash and investments, there is no exposure to credit risk, interest rate risk, custodial credit risk or concentration of credit risk.

#### **Note 3 - Restricted Assets**

Various restrictions on deposits and investments are summarized below:

Restricted	Cach a	nd Inv	ectments.
Restricted	Casn a	na mv	esimenis:

Smart Grid Cash from Bond Issue	\$ 1,547,182
Cash with Fiscal Agent (Series 2003 Bond)	881,204
Cash Held for Debt Service (Series 2003 Bond)	77,401
Cash Held for Debt Service SRF Loan	131,442
Cash Held for Debt Service Drinking Loan	768,969
Cash Held for Rate Stabilization	300,329
Financial Assurance Landfill Closure	47,111
Total Restricted Cash and Investments	\$ 3,753,638

#### **Business Type Activities**

Restricted for debt service represents cash and cash equivalents (a) held by paying agents as required by Utility System Improvement and Refunding Revenue Bonds, Series 2003, \$881,204, other debt of \$77,401 (b) amounts restricted for payments of drinking water loan, \$768,969; and amounts restricted for a State Revolving Loan for Sewer, \$131,442 c) funds required to be restricted for debt service under the terms of the 2011 Series Capital Improvement Bond and Loan Covenants, \$1,547,182.

The City is required to establish a landfill escrow account in compliance with the financial assurance requirements of Section 62-701.630 of the Florida Administrative Code. This rule requires the City to annually deposit funds in an interest-bearing escrow account for the purpose of funding the estimated landfill closure and post closure costs of the City's landfill.

The amount to be deposited into the Escrow Account is based on financial cost assurance cost estimates made annually by a Registered Professional Engineer. The City has closed the landfill. The City was also able to document that the Landfill had not taken any class II garbage in the past nineteen (19) years and as a result the City has been given credit for the past monitoring. The latest estimates prepared by the City's contracted engineers of \$282,665 for post closure care costs, were filed with the Florida Department of Environmental Protection on November 22, 2019. The amount was based on an estimated annual monitoring expense of \$47,111 multiplied by the number of years the City is required to monitor the closed landfill. Since the entire landfill site is now closed, the post closure care cost requirement is applicable. The restricted cash of \$47,111 is sufficient for monitoring requirements.

# Note 4 - Inventory

Inventory at September 30, 2019, consists of the following:

Electric Utility Supplies	\$ 235,303
Water, Wastewater, and Gas Supplies	63,655
Total	\$ 298,958

# Note 5 - Receivables

Receivables as of year-end, including the applicable allowances for uncollectible accounts, are as follows:

	 vernmental activities		•	orietary Fund Activities		
	General	 Water		Electric	W	aste Water
Accounts Receivable	\$ 127,119	\$ 459,842	\$	2,625,771	\$	445,994
Less Allowance for Bad Debt	 0	 (112,960)		(648,642)		(108,815)
Net Accounts Receivable	\$ 127,119	\$ 346,882	\$	1,977,129	\$	337,179
		Proprieta Activ	•	nd		
	 Gas	 Refuse		Landfill		Total
Accounts Receivable	\$ 220,400	\$ 279,460	\$	14,240	\$	4,172,826
Less Allowance for Bad Debt	 (55,100)	 (69,865)		0		(995,382)
Net Accounts Receivable	\$ 165,300	\$ 209,595	\$	14,240	\$	3,177,444

# Note 6 - Capital Assets

	Balance September 30, 2018	Increase	Decrease	Balance September 30, 2019
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 4,606,224	\$ 0	\$ 0	\$ 4,606,224
Total Capital Assets, Not Being Depreciated	4,606,224	0	0	4,606,224
Capital Assets, Being Depreciated:	<del></del>			
Building and Improvements	5,704,080	0	0	5,704,080
Improvements other than Buildings	10,684,059	316,241	0	11,000,300
Infrastructure	6,779,638	136,238	0	6,915,876
Equipment and Other	6,970,671	388,161	0	7,358,832
Total Capital Assets, Being Depreciated	30,138,448	840,641	0	30,979,089
Less Accumulated Depreciation for:				
Buildings and Improvements	(5,150,418)	(292,256)	0	(5,442,674)
Improvements other than Buildings	(10,832,294)	(215,223)	0	(11,047,517)
Infrastructure	(6,332,500)	(21,116)	0	(6,353,616)
Equipment and Other	(6,580,243)	(67,966)	0	(6,648,209)
Total Accumulated Depreciation	(28,895,455)	(596,561)	0	(29,492,016)
Total Capital Assets, Being Depreciated, Net	1,242,993	244,080	0	1,487,073
<b>Total Governmental Capital Assets, Net</b>	\$ 5,849,217	\$ 244,080	\$ 0	\$ 6,093,297
Capital Assets, Not Being Depreciated: Land Total Capital Assets, Not Being Depreciated Capital Assets, Being Depreciated Buildings Utility, Plant Equipment and Improvements Infrastructure Equipment and Other Total Capital Assets, Being Depreciated Less Accumulated Depreciation for:	\$ 1,666,353 1,666,353 25,363,949 19,926,208 1,874,362 4,763,107 51,927,626	\$ 0 0 293,682 1,610,434 425,106 2,329,222	\$ 0 0 0 0 0 0 0	\$ 1,666,353 1,666,353 25,363,949 20,219,890 3,484,796 5,188,213 54,256,848
Buildings	(18,461,413)	(732,064)	0	(19,193,477)
Utility, Plant Equipment and Improvements	(12,224,054)	(570,364)	0	(12,794,418)
Equipment and Other	(3,712,890)	(235,915)	0	(3,948,805)
Total Accumulated Depreciation	(34,398,357)	(1,538,343)	0	(35,936,700)
Total Capital Assets, Being Depreciated, Net	17,529,269	790,879	0	18,320,148
<b>Total Business-Type Capital Assets, Net</b>	\$ 19,195,622	\$ 790,879	\$ 0	\$ 19,986,501
Depreciation expense was charged to government General Government Public Safety Transportation Culture and Recreation Economic Development Physical Environment	al functions as follows:			\$ 225,037 201,700 135,423 33,640 547 214
Total				\$ 596,561

# Note 7 - Long Term Debt

Governmental Funds:	September 30, 2018	Additions	Reductions	September 30, 2019
General Fund:				
Capital Improvement Refunding Revenue Bond 2012	\$ 2,904,000	\$ 0	\$ 288,000	\$ 2,616,000
Honeywell Lease (Gov't Portion)	86,576	0	15,339	71,237
Equipment Loan Police Cars	25,918	0	25,918	0
Compensated Absenses	156,213	40,454	0	196,667
Net Pension Liability	2,803,873	0	6,021	2,797,852
Other Post Employment Benefits Liability	8,012,482	0	187,714	7,824,768
Total General Fund Debt	13,989,062	40,454	522,992	13,506,524
<b>Total Governmental Activities Long Term Debt</b>	13,989,062	40,454	522,992	13,506,524
<b>Business-Type Activities:</b>				
Electric Fund:				
Utility System Series 2003 Bonds	2,755,000	0	167,500	2,587,500
Utility System Series 2011 Bonds	3,196,400	0	103,700	3,092,700
Honeywell Lease (Electric Portion)	415,566	0	73,627	341,939
Capital City Bank Line of Credit	0	2,980,330	0	2,980,330
Compensated Absenses	68,505	17,962	0	86,467
Total General Long Term Debt: Electric Fund	6,435,471	2,998,292	344,827	9,088,936
Water Fund:				
Utility System Series 2003 Bonds	1,377,500	0	83,750	1,293,750
Utility System Series 2011 Bonds	681,200	0	22,100	659,100
State Revolving Loan - Project No. DW2006010	3,030,250	0	171,199	2,859,051
Honeywell Lease (Water Portion)	129,864	0	23,008	106,856
Compensated Absenses	5,659	1,439	0	7,098
Total General Long Term Debt: Water Fund	5,224,473	1,439	300,057	4,925,855
Sewer Fund:				· · · · · · · · · · · · · · · · · · ·
Utility System Series 2003 Bonds	1,377,500	0	83,750	1,293,750
Utility System Series 2011 Bonds	681,200	0	22,100	659,100
State Revolving Loan - Project No. CS12064107P	431,231	0	212,873	218,358
State Revolving Loan - Project No. 200100	383,438	0	22,633	360,805
State Revolving Loan - Project No. 641090	380,962	0	107,827	273,135
Honeywell Lease (Sewer Portion)	233,756	0	41,415	192,341
Compensated Absenses	5,918	1,521	0	7,439
Total General Long Term Debt: Sewer Fund	3,494,005	1,521	490,598	3,004,928
Gas Fund:				
Utility System Series 2011 Bonds	681,200	0	22,100	659,100
Compensated Absenses	14,727	1,128	0	15,855
Total General Long Term Debt: Gas Fund	695,927	1,128	22,100	674.955
Landfill Fund:				
Compensated Absenses	3,339	894	0	4,233
Estimated Landfill Closure and Post Closure	322,678	0	40,013	282,665
Total General Long Term Debt: Landfill Fund	326,017	894	40,013	286,898
Internal Service Fund:	,/		,	
Compensated Absenses	0	5,430	0	5,430
Total General Long Term Debt: Internal Service Fund	0	5,430	0	5,430
Total Business-type Activities Long Term Debt	\$ 16,175,893	\$ 3,008,704	\$ 1,197,595	\$ 17,987,002
v	,,			,, <del>.</del>

Note 7 - Long Term Debt (Continued)					Due
Governmental Activities:	September 30, 2018	Additions	Reductions	September 30, 2019	Within One Year
Bonds:					
Capital Improvement Refunding Revenue Bond 2012	\$ 2,904,000	\$ 0	\$ 288,000	\$ 2,616,000	\$ 306,000
Capitalized Leases:					
Honeywell Lease (Gov't Portion)	86,576	0	15,339	71,237	17,042
Notes Payable:					
Equipment Loan Police Cars	25,918	0	25,918	0	0
Compensated Absences	156,213	40,454	0	196,667	49,167
Net Pension Liability	2,803,873	0	6,021	2,797,852	0
Other Post Employment Benefits Liability	8,012,482	0	187,714	7,824,768	0
<b>Total Governmental Activities Debt</b>	13,989,062	40,454	522,992	13,506,524	372,209
Business-Type Activities:					
Bonds:					
Utility System Series 2003 Bonds	5,510,000	0	335,000	5,175,000	345,000
Utility System Series 2011 Bonds	5,240,000	0	170,000	5,070,000	180,000
Notes Payable:					
State Revolving Loan - Project No. DW2006010	3,030,250	0	171,199	2,859,051	176,140
State Revolving Loan - Project No. CS12064107P	431,231	0	212,873	218,358	218,358
State Revolving Loan - Project No. 200100	383,438	0	22,633	360,805	22,633
State Revolving Loan - Project No. 641090	380,962	0	107,827	273,135	0
Capital City Bank Line of Credit	0	2,980,330	0	2,980,330	0
Capitalized Leases:					
Honeywell Lease (Sewer Portion)	233,756	0	41,415	192,341	46,015
Honeywell Lease (Electric Portion)	415,566	0	73,627	341,939	81,804
Honeywell Lease (Water Portion)	129,864	0	23,008	106,856	25,564
<b>Estimated Landfill Closure and Post Closure</b>	322,678	0	40,013	282,665	47,111
Compensated Absences	98,148	28,374	0	126,522	31,631
Total Business-Type Activities Debt	\$ 16,175,893	\$3,008,704	\$1,197,595	\$ 17,987,002	\$1,174,256

#### **Note 7 – Long Term Debt (Continued)**

# **Long Term Debt – Governmental Activities**

#### \$4,507,000 City of Ouincy, Florida Capital Improvement Refunding Revenue Bond Series 2012

Series 2012 Bond: Dated December 28, 2012, with a maturity date of June 1 2027. The fixed interest rate is 2.3%. Payments of principal and interest are due on June 1, and interest only due December 1. The first payment starts June 1, 2017, and continues until maturity on June 1, 2027.

The Series 2012 bond is declared to be a special, limited obligation of the issuer, secured solely by the pledged revenues, and shall not be or constitute a general obligation or indebtedness of the City. Neither the Series 2012 Bond nor the loan agreement shall constitute a "bond" of the issuer within the meaning of Article VII, Section 12, Florida Constitution (1968). The bonds are payable from and secured by a pledge of and lien upon the combined funds collected by the State of Florida and remitted to the City such as: (1) Guaranteed Entitlement Revenues, (2) Local Communication Service Tax Revenues, and (3) Half-Cent Sales Tax Revenues and certain funds and accounts created by the City. The bonds are subject to mandatory redemption in part prior to maturity by lot, at redemption prices equal to 100% of the principal amount thereof plus accrued interest to the date of redemption. The principal amount designated in each year for mandatory redemption constitutes the amortization installments.

These bonds require the creation and establishment of a Debt Service Fund. On a monthly basis the city will transfer Pledged Revenues from the Revenue Fund to the Debt Service Fund to provide for the payment of debt service on the Series 2012 bonds. The Debt Service Fund and the portion of the Revenue Fund allocated to pay debt service on the Series 2012 Bonds will be used primarily to achieve a proper matching of pledged Revenues and debt service on the Series 2012 Bonds within each bond Year. Amounts deposited in such accounts allocated to the payment of debt service on the Series 2012 Bonds will be depleted at least once a year except for a reasonable carryover amount not to exceed the greater of the earning on such a fund for the immediately preceding Bond Year, or one-twelfth of the debt service on the Series 2012 Bonds for the immediately preceding bond year.

These funds are accounted for under the Debt Service Fund. As of September 30, 2019, the City had a balance of \$155,786, and transferred \$420,000, the required debt service payments to the Debt Service Fund.

#### **Equipment Loans and Capital Lease Obligations**

Capital lease obligations relate to the acquisition of several vehicles with annual interest rates ranging from 5% to 6.6%. the balance of the Governmental portion of equipment loans was paid off in 2019. In addition, Honeywell's high efficiency HVAC and lighting upgrades throughout the City represents the remaining capital lease obligations. The balance of lease payables (including the Governmental portion of \$71,237) as of September 30, 2019 is \$712,373. The lease is payable in thirty semi-annual installments on January 1 and July 1, of which annual lease payments are due through July 1, 2023, in accordance with the payment schedule per agreement.

#### **Note 7 – Long Term Debt (Continued)**

#### **Long Term Debt – Business-type Activities**

Long-term debt of the City's business-type activities, excluding compensated absences, estimated landfill post-closure costs, and capitalized leases, consists of the following:

# \$8,890,000 City of Quincy, Florida Utility System Improvement and Refunding Revenue Bonds Series 2003. (the Series 2003 Bonds)

The City issued the Series 2003 Bonds for the purpose of refunding the utility system parity revenue Bonds Series 1986, to finance the acquisition and construction of various capital improvements to the City's water, electric and sewer systems, to finance the acquisition and construction of capital improvements to the City's fiber optics/broadband telecommunications system, and to fund the Reserve Account. The Series 2003 Utility Bonds are payable solely from and secured by a pledge of the net revenues of the City's Utility System. The Series 2003 Utility Bonds principal amounts, maturities and interest rates by lot are as follows:

\$1,845,000 5.0% Term Bonds Due October 1, 2023 \$3,060,000 5.0% Term Bonds Due October 1, 2029 \$ 605,000 5.0% Term Bonds Due October 1, 2030

The Bond was issued with an original issue discount of \$118,802. The Bond Resolution created and established numerous funds and accounts including the Water System Revenue Fund, the Sewer System Revenue Fund, the Electric System Revenue Fund, the Gas System Revenue Fund, the Fiber Optic Revenue Fund, the Debt Service Fund, the Utility System Reserve Fund with the composite reserve account therein. It also required the establishment of a Utility System Renewal and Replacement Fund and the Utility System Rate Stabilization Fund. The Bond requires monthly transfers to the Debt Service Fund, the Utility System Reserve Fund, the Utility System Renewal and Replacement Fund and the Utility System Rate Stabilization Fund. All bond payments were made in a timely manner. During the year the City transferred the assets and the balance of the Series 2002 Bonds that were recorded in the Internal Service fund to the Electric Fund. Balance at September 30, 2019: Electric Fund \$2,587,500, Water Fund \$1,293,750, Sewer Fund \$1,293,750 for a total balance at September 30, 2019 of \$5,175,000.

The Series 2003 Bonds are payable solely from and secured by a pledge of the net revenues of the City's utility system. The Series 2003 Utility Bonds are subject to redemption prior to their stated dates of maturity at redemption prices equal to 100% of the principal amount thereof plus accrued interest to the date of redemption.

# \$6,000,000 City of Quincy, Florida Utility System Revenue Bonds Series 2011 (the Series 2011 Utility Bonds)

The \$6.00 million Series 2011 Utility Bonds were issued in May 2011, to finance the acquisition and construction of various capital improvements to the City's utility systems. The Project consists of utilization of existing fiber assets to deploy an Advanced Metering Infrastructure (AMI) system, upgrade the electric distribution system including the addition of monitoring devices, Supervisory Control and Data Acquisition (SCADA) and load control systems; adjusting the distribution system for the retrofit of seven substation reclosers and twenty-one substation regulators controllers for voltage control along with thirty-six motor operators for the distribution GOAB switches and six switched capacitors; those capital improvement projects previously approved and other capital improvements to the utility system allowed by law and approved by the City Commission.

# Note 7 – Long Term Debt (Continued)

The Bond Resolution created and established numerous funds and accounts including the Water System Revenue Fund, the Sewer System Revenue Fund, the Electric System Revenue Fund, the Gas System Revenue Fund, the Fiber Optic Revenue Fund the Debt Service Fund, the Utility System Reserve Fund with the composite reserve account therein. It also required the establishment of a Utility System Renewal and Replacement Fund and the Utility System Rate Stabilization Fund. The Bond requires monthly transfers to the Debt Service Fund, the Utility System Reserve Fund, the Utility System Renewal and Replacement Fund and the Utility System Rate Stabilization Fund.

The Series 2011 Utility Bonds are payable solely from and secured by a prior lien on the net revenues of the following combined sources of the City: net revenue of the System and until expended, the moneys on deposit in the funds and accounts created by the Resolution. The lien on the net revenues of the series 2011 bonds will be on parity with the lien on the City's outstanding \$8.890 million Utility System Improvement and Refunding Revenue bonds, series 2003.

The Balance on September by fund: Electric Fund \$3,092,700, Water Fund \$659,100, Sewer Fund \$659,100, Gas Fund \$659,100 for a total balance on September 30, 2019 of \$5,070,000.

# Drinking Water State Revolving Loan Note from Florida Department of Environmental Protection FDEP (Project DW2006010) (CFDA 66.468)

The loan was issued in an amount up to \$6,277,772 for the construction of water supply and transmission facilities which bears an annual interest of 2.33% and payable in 40 semiannual payments of \$213,246 including interest, every June 15 and December 15 of each year, starting June 15, 2003 through June 15, 2023, collateralized by revenues from the operation of the water and sewer systems. The Outstanding Balance at September 30, 2019 was \$2,859,051.

# State Revolving Loan Note from FDEP (CS12064107P)

The loan was issued in an amount up to \$3,466,732, for a waste water treatment plant upgrade bearing annual interest at 2.56% payable in semi-annual payments of \$111,279 including interest starting March 15, 2001 through September 15, 2020, collateralized by revenues from the operation of the water and sewer systems. Outstanding Balance at September 30, 2019 was \$218,358.

# State Revolving Loan Note from FDEP (200100) (CSFA 37.077)

The loan has an original award date of February 11, 2016, with an award amount of up to \$564,488, of which the City borrowed \$480,291 during the year. The proceeds were used for a waste water treatment plant upgrade. The interest rate is 6.05%. The loan is currently set at forty semi-annual payments of \$22,362 scheduled to be made on March 15 and September 15. The first payment was scheduled to be made September 15, 2018. The Note is collateralized by revenues from the operation of the water and sewer systems. Outstanding Balance at September was \$360,805.

# **Note 7 – Long Term Debt (Concluded)**

# State Revolving Loan Note from FDEP (641090) (CFDA 66.458)

The loan has an original award date of September 2, 2009, with an award amount of up to \$478,753, of which the City borrowed \$200,618 over the past five years. The proceeds were used for a waste water inflow infiltration correction. The interest rate is 1.07%. The Loan had capitalized interest of \$15,208. The loan is currently set for semi-annual payments of \$15,734 scheduled to be made on May 15 and November 15. The first payment was scheduled to be made May 15, 2018. The note is collateralized by revenues from the operation of the water and wastewater systems. The Outstanding Balance at September 30, 2019 was \$273,135.

#### \$3,00,000 Capital City Bank Line of Credit for Hurricane Michael Repairs and Improvements

The City obtained a line of credit for \$3,000,000 on January 10, 2019. The proceeds were used to fund repairs associated with the aftermath of Hurricane Michael. The loan has a fixed interest rate of 3.59%. Interest payments are due semi-annually on June 1 and December 1, beginning on June 1, 2019. The loan is interest only payments until January 10, 2022. The note is collateralized by revenues from the utility system.

# **Equipment Loans and Capital Lease Obligations**

Capital lease obligations relate to the acquisition of several vehicles with annual interest rates ranging from 5% to 6.6%. In addition, Honeywell's high efficiency HVAC and lighting upgrades throughout the City represents the remaining capital lease obligations. The net book value of these assets under capital leases as of September 30, 2019 is \$1,590,173. The lease is payable in thirty semi-annual installments on January 1, and July 1, of which annual lease payments are due through July 1, 2023, in accordance with the payment schedule per agreement.

#### **Debt Service Requirements**

The annual requirements to amortize all long-term debt outstanding at September 30, 2019, other than the liability for accumulated vacation and sick leave, is as follows:

Year Ending	Governmental	Activities	Business-type	e Activities
September 30,	Principal	Interest	Principal	Interest
2020	323,042	63,279	1,095,787	617,312
2021	330,114	55,437	737,435	573,334
2022	335,964	47,408	765,604	541,263
2023	340,117	39.261	779,651	508,013
2024-2028	1,358,000	78,867	5,248,885	2,038,518
2029-2033	0	0	6,077,950	850,483
Total	\$ 3,016,494	\$ 354,886	\$ 15,755,067	\$ 5,787,605

# **Note 8 - Contingencies and Commitments**

#### **Electric Purchase Contract**

During the fiscal year 2017, the City had purchase power contract with the U.S. Department of Energy, Southern Power Administration (SEPA) and with Florida Power and Light (FP&L). Under the terms of these contracts, in the given month the City purchased 8,400 kilowatts of its capacity from SEPA and the remainder of its capacity from FP&L. The City's contract with SEPA is an ongoing contract which can be terminated by either party by giving a two-year advance notice. The City entered into an eight-year agreement with Florida Power and Light beginning January 1, 2016. The City may elect to terminate early on December 31, 2021. For the year ended September 30, 2019, the City purchased electric capacity totaling \$7,076,035.

# **Gas Supply Contract**

The City has an existing gas supply contract with the Municipal Gas Authority of Georgia (the "Authority") through December 31, 2025. Under the terms of the original contract including supplemental contracts, the Authority is obligated to establish a fair and non-discriminatory pricing mechanism designed to recover all of the costs for such services and maintain, to the extent practical, relative comparative pricing in a manner consistent in the industry. The City must establish, maintain and collect rates and charges, to be able to pay all amounts payable to the Authority including but not limited to (a) cost of gas supplies provided to the City and costs allocated to the City under the Annual Authority Budget and Project Cost Projections; and (b) all other lawful charges against the City's gas revenue. In addition, the City is obligated not to suspend or discontinue any payments provided in the contract, until all obligations of the Authority for the furtherance of providing services to the City, have been fully paid. For the year ended September 30, 2019, the City purchased gas totaling \$732,847.

## **Grant Programs**

The City participates in a number of federal and state grant programs. These programs are subject to financial and compliance audits by the grantors or their respective representatives. The possible disallowance of any item charged to the program or request for the return of any unexpended funds cannot be determined at this time. No provision, for any liability that may result has been made in the financial statements.

#### Litigation

The City is involved in pending lawsuits. Although the outcome of these lawsuits is not presently determined, in the opinion of management and the City's Attorney, potential claims from litigation against the City which are not covered by insurance, would not materially affect the financial position of the City.

# **Note 8 - Contingencies and Commitments (Concluded)**

# Accounting for Municipal Landfill Closure and Post Closure Care Costs

At September 30, 2019, the City's total liability for landfill closure and post-closure care costs was approximately \$282,665. The City was notified by Florida Department of Environmental Protection (FDEP) that the Quincy-Byrd Landfill was determined to be closed.

The current liability is based on annual monitory costs of \$47,111 for a period of six years. The liability was reduced by the annual monitoring expenses estimated. The City is required by state and federal laws and regulations to make annual deposits in an interest-bearing escrow account to cover one year of post closure care costs of \$47,111. Cash deposited in the escrow account was \$47,111.

#### **Permit to Operate Sewer System**

The City is operating its Sewer system under a permit from the Florida Department of Environmental Protection (FL0029033-Major). This permit is issued under the provisions of Chapter 403, Florida Statutes (F.S.), and applicable rules of the Florida Administrative Code (F.A.C.) and constitutes authorization to discharge to waters of the state under the National Pollutant Discharge Elimination System. The permit is accompanied by an Administrative Order, pursuant to paragraphs 403.088(2)(e) and (f), Florida Statutes.

Compliance with Administrative Order, AO058NWD is a specific requirement of the permit. The City filed a one hundred and eighty (180) day permit renewal application before the August 19, 2017, sewer permit expiration date to continue to operate the sewer facilities. The City's 180-day permit renewal application provides an automatic extension to continue operations of the Sewer system facility, until the five (5) year renewal permit is issued.

#### **Note 9 - Retirement Savings Plan (RSP)**

The Retirement Savings Plan (RSP) of the City is a defined contribution pension plan established to provide benefits to employees upon retirement. The City is required to contribute an amount equal to 12% of the base pay of each eligible employee. Plan provisions and contribution requirements are established and may be amended by the City. During the fiscal year September 30, 2019, the City contributed \$436,844 for eligible employees.

#### Note 10 - General Information About the OPEB Plan

# Plan Description:

The City of Quincy's Retiree Health Care Plan (Plan) is a single-employer defined benefit postemployment health care plan that covers eligible retired employees of the City.

The Plan, which is administered by the City, allows employees who retire and meet retirement eligibility requirements under one of the City's retirement plans to continue medical insurance coverage as a participant in the City's plan. The plan is funded on a pay-as-you-go basis and is not administered as a formal qualifying trust. There were no plan assets as of September 30, 2019. For purposes of applying Paragraph 4 under Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the Plan does not meet the requirements for an OPEB plan administered through a trust. All amounts have been determined on the same basis as they are reported by the City.

# Note 10 - General Information About the OPEB Plan (Continued)

# Employees Covered by Benefit Terms:

At September 30, 2018, the following employees were covered by the benefit terms:

Inactive Plan Members, or Beneficiaries Currently Receiving Benefits	35
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	0
Active Plan Members	87
	122

# Benefits Provided:

The City pays 100% of the retiree's monthly medical premium before and after age 65. The retiree must pay the full premium for eligible dependent coverage. Retirees are covered for their lifetime and eligible dependents are also covered for their lifetime as long as they continue to pay the premium.

Retirees participating in the dental insurance plans offered by the City are required to contribute 100% of the Active premiums. As such, the projected employee premiums for the dental program are assumed to cover the entire cost of the program.

#### TOTAL OPEB LIABILTY

The measurement date is September 30, 2018.

The measurement period for the OPEB expense was October 1, 2017 to September 30, 2018.

The reporting period is October 1, 2018 through September 30, 2019.

The City's Total OPEB Liability was measured as of September 30, 2018.

#### Actuarial Assumptions:

The Total OPEB Liability was determined by an actuarial valuation as of September 30, 2017, updated to September 30, 2018, using the following actuarial assumptions:

Inflation Rate	2.50%
Salary Increase Rate(s)	4.00%
Discount Rate	4.18%
Initial Trend Rate	8.50%
Ultimate Trend Rate	4.00%
Years to Ultimate	55

# **Note 10 – General Information About the OPEB Plan (Continued)**

All morality rates were based on the RP-2000 mortality tables. All mortality rates are those outlined in Milliman's July 1, 2018 Florida Retirement System (FRS) valuation report.

#### <u>Mortality – Active Lives:</u>

For female lives, 100% of the Combined Healthy White-Collar table was used. For male (non-special risk) lives, a 50% Combined Healthy White-Collar table, 50% Combined Healthy Blue-Collar table blend was used. For male special risk lives, a 10% Combined Healthy White-Collar table, 90% Combined Healthy Blue-Collar table blend was used. All tables include fully generational adjustments for mortality improvements using improvement scale BB.

#### <u>Mortality – Inactive Healthy Lives:</u>

For female lives, 100% of the Annuitant White-collar table was used. For male (non-special risk) lives, a 50% Annuitant White-Collar table, 50% Annuitant Blue-Collar table blend was used. For male special risk lives, a 10% Annuitant White-Collar table, 90% Annuitant Blue-Collar table blend was used. All tables include fully generational adjustments for mortality improvements using improvement sale BB.

## <u>Mortality – Disabled Lives:</u>

For female (non-special risk) lives, 100% of the Disabled Female table was used, set forward two years. For female special risk lives, a 60% Disabled Female table, 40% Annuitant White-Collar table with no setback blend was used. For male (non-special risk) lives, 100% of the Disabled Male table was used, set back four years. For male special risk lives, a 60% Disabled Male table, 40% Annuitant White-Collar table with no setback blend was used. Disabled mortality has not been adjusted for mortality improvement.

## **Discount Rate:**

Given the City's decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 4.18%. The high-quality municipal bond rate was based on the week closest but not later than the measurement date of the Bond Buyer 20-Bond Index as published by the Federal Reserve. The 20-Bond Index consists of 20 general obligation bonds that mature in 20 years. The average rating of the 20 bonds is roughly equivalent to Moody's Investors Service's Aa2 rating and Standard & Poor's Corp.'s AA.

# Note 10 - General Information About The OPEB Plan (Continued)

# **CHANGE IN TOTAL OPEB LIABILITY**

	Increases and (Decrease Total OPEB Liabilit	
Reporting Period Ending September 30, 2018	\$	8,012,482
Changes for the Year:		
Service Cost		445,352
Interest		304,021
Differences between Expected and Actual Experience		0
Changes of assumptions		(723,993)
Changes of benefit terms		0
Contributions – Employer		0
Benefit Payments		(213,094)
Other Changes		0
Net Charges		(187,714)
Reporting Period Ending September 30, 2019	\$	7,824,768

Changes in assumptions reflect a change in the discount rate from 3.64% for the reporting period ended September 30, 2018, to 4.18% for the reporting period ended September 30, 2019.

Sensitivity of the Total OPEB Liability to changes in the Discount Rate:

The following presents the Total OPEB Liability of the City, as well as what the City's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

		Current Discount	
	1% Decrease	Rate	1% Increase
	3.18%	4.18%	5.18%
Total OPEB Liability (Asset)	\$9,244,571	\$7,824,768	\$6,703,246

Sensitivity of the Total OPEB Liability to changes in the Healthcare Cost Trend Rates:

The following presents the Total OPEB Liability of the City, as well as what the City's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

		Healthcare Cost	
	1% Decrease	Trend Rates	1% Increase
	3.00%-7.50%	4.00%-8.50%	5.00%-9.50%
Total OPEB Liability (Asset)	\$6,558,942	\$7,824,768	\$9,469,165

#### **Note 10 – General Information About The OPEB Plan (Concluded)**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** For the year ended September 30, 2019, the City reported Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB from the following sources:

	C	Deferred Outflows Resources	_	erred Inflows of Resources
Differences Between Expected and Actual Experience Changes in Assumptions Employer Contributions Subsequent to the	\$	0	\$	0 1,292,119
Measurement Date		234,207		0
Total	\$	234,207	\$	1,292,119

Amounts reported as Deferred Outflows or Resources and Deferred Inflows of Resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30,	
2020	\$ (173,097)
2021	\$ (173,097)
2022	\$ (173,097)
2023	\$ (173,097)
2024	\$ (173,097)
Thereafter	\$ (426,634)

# Note 11- Police and Firemen's Supplemental Pension Plan

#### Plan Administration

The Plan is a single-employer defined benefit pension plan administered by the Plan's Board of Trustees comprised of: Five Members, two of whom, unless prohibited by law shall be legal residents of the municipality, who shall be appointed by the legislative body of the city and one Member of the Board shall be a police officer as defined in F.S. & 185.02 and one Member shall be a firefighter as defined in F.S. & 175.032, respectively, elected by a majority of the active firefighters and police officers who are Members of the plan. The fifth Member shall be chosen by a majority of the previous four Members as provided for herein, and such person's name shall be submitted to the legislative body of the city.

Plan Membership as of October 1, 2018:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	38
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	23
Active Plan Members	19
	80

# **Note 11- Police and Firemen's Supplemental Pension Plan (Continued)**

#### Benefits Provided

The Plan provides retirement, termination, disability and death benefits.

#### Normal Retirement

Eligibility: Earlier of: 1) age 55 and 10 years of Credited Service, or 2) the completion of 25 years of Credited Service, regardless of age.

Benefit: 2.0% of Average Final Compensation through April 10, 2007 and 2.5% thereafter, times Credited Service.

#### Early Retirement

Eligibility: Age 50 and 10 years of Credited Service.

Benefit: Calculated in the same manner as for Normal Retirement, but reduced 3% per year that the Early Retirement Date precedes Normal Retirement.

# Vesting

Less than 5 years of Service: Refund of Member Contributions, if any, with 5% interest.

5 years or more: Vested percentage of accrued benefit payable at otherwise Normal Retirement Date. Percentage determined as follows:

Credited	
Service	Percentage
5	50%
6	60%
7	70%
8	80%
9	90%
10	100%

#### Disability

Eligibility: Service Incurred Covered from Date of Employment.

Non-Service Incurred 10 years of Credited Service.

Benefit: Benefit accrued to date of disability but not less than 42% of Average Final Compensation (Service Incurred.)

# Pre-Retirement Death Benefits

Hired before 12/31/99: A monthly income which can be provided by greater of

- (a) Single-sum value of accrued deferred monthly retirement income at date of death, or
- (b) The smaller of:
  - 1. 120 times Average Final Compensation at date of death, or
  - 2. 100 times anticipated monthly retirement income at normal retirement.

#### Hired after 12/30/99:

Vested Monthly accrued benefit payable to designated Beneficiary for life (with the first 120 payments guaranteed) at otherwise Normal Retirement Date.

Non-Vested Refund of accumulated contributions with interest.

# Share Plan:

Adopted with ordinance 1086-2016. Currently, no Chapter 175 and 185 Premium Tax Monies are available for allocation

# **Note 11- Police and Firemen's Supplemental Pension Plan (Continued)**

Contributions

Member Contributions: 7.5% of Salary.

City and State Contributions: Remaining amount required in order to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes.

#### **Investments**

Investment Policy

The following was the Board's adopted asset allocation policy as of September 30, 2019:

Asset Class	Target Allocation
Domestic Equity	55%
International Equity	10%
<b>Broad Market Fixed Income</b>	20%
Fixed Income (Non-Core)	2.5%
Global Fixed Income	2.5%
Real Estate	10%
Total	100%

#### Concentrations

The Plan did not hold investments in any one organization that represent 5 percent or more of the Pension Plan's Fiduciary Net Position.

# Rate of Return:

For the year ended September 30, 2019, the annual money-weighted rate of return on Pension Plan investments, net of Pension Plan investment expense, was 4.61% percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **Net Pension Liability of the Sponsor**

The components of the Net Pension Liability of the Sponsor on September 30, 2019, were as follows:

Total Pension Liability	\$10,799,686
Plan Fiduciary Net Position	(8,001,834)
Sponsor's Net Pension Liability	\$ 2,797,852
Dlan Eiduciany Nat Pacition as a narcontage of Total	

Plan Fiduciary Net Position as a percentage of Total

# **Note 11- Police and Firemen's Supplemental Pension Plan (Continued)**

# Actuarial Assumptions

The Total Pension Liability was determined by an actuarial valuation as of October 1, 2019, updated to September 30, 2019, using the following actuarial assumptions:

Inflation	2.50%
Salary Increases	4.00%
Discount Rate	7.40%
Investment Rate of Return	7.40%

Mortality Rate Healthy Inactive Lives:

Female: RP2000 Generational, 100% Annuitant white collar, Scale BB

Male: RP2000 Generational, 10% Annuitant white collar, 90% Annuitant Blue Collar, Scale BB

Mortality Rate Healthy Active Lives:

Female: RP2000 Generational, 100% Annuitant white collar, Scale BB

Male: RP2000 Generational, 10% Annuitant white collar, 90% Annuitant Blue Collar, Scale BB

Mortality Rate Disabled Lives:

Female: 60% RP2000 Disables Female set forward two years/40% Annuitant Whiter Collar with no

Setback, no projection scale

Male: 60% RP2000 Disabled Male setback four years/40% Annuitant White Collar with no setback, no

projection scale.

The most recent actuarial experience study used to review the other significant assumptions was dated July 30, 2013.

Long-Term Expected Rate of Return: The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class.

For 2019 the inflation rate assumption was 2.50%. These ranges are combined to produce the Long Term Expected Rate of Return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

# Note 11- Police and Firemen's Supplemental Pension Plan (Continued)

Best estimates of geometric real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2019, are summarized in the following table:

	Long Term
	Expected Real
Asset Class	Rate of Return
Domestic Equity	7.50%
International Equity	8.50%
Broad Market Fixed Income	2.50%
Fixed Income (Non-Core)	2.50%
Global Fixed Income	3.50%
Real Estate	4.50%

Discount Rate: The discount rate used to measure the Total Pension Liability was 7.40%. The projection of cash flows used to determine the discount rate assumed that Plan Member contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Long-Term Expected Rate of Return on Pension Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

# Sensitivity of the Net Pension liability to Changes in the Discount Rate

	1% Decrease	Current Discount Rate	1% Increase		
	6.40%	7.40%	8.40%		
Sponsor's Net Pension Liability	\$3,933,137	\$2,797,852	\$1.842.029		

Total Pension Liability           Service Cost         \$ 81,950           Interest         776,543           Change in Funding Standard Account         0           Changes of Benefit Terms         (544)           Differences between Expected and Actual Experience         (73,448)           Changes of Assumptions         102,628           Benefit Payments, including Refunds         (719,893)           Net Change in Total Pension Liability         167,236           Total Pension Liability-Beginning         10,632,450           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-Employer         \$ 2,268           Net Investment Income         349,524           Benefit Payments, including Refunds         (719,893)           of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Engining         7,828,577           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Liability-Ending (a)-(b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Lia		9/30	0/2019
Interest         776,543           Change in Funding Standard Account         0           Changes of Benefit Terms         (544)           Differences between Expected and Actual Experience         (73,448)           Changes of Assumptions         102,628           Benefit Payments, including Refunds         719,893           of Employee Contributions         (719,893)           Net Change in Total Pension Liability         167,236           Total Pension Liability-Beginning         10,632,450           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-Employee         62,268           Net Investment Income         349,524           Benefit Payments, including Refunds         719,893           of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability         74,09%           Covered Payroll         \$ 830,241 <td>Total Pension Liability</td> <td></td> <td></td>	Total Pension Liability		
Change in Funding Standard Account         0           Changes of Benefit Terms         (544)           Differences between Expected and Actual Experience         (73,448)           Changes of Assumptions         102,628           Benefit Payments, including Refunds         (719,893)           Net Change in Total Pension Liability         167,236           Total Pension Liability-Beginning         10,632,450           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-Employer         \$ 518,900           Contributions-Employee         6 2,268           Net Investment Income         349,524           Benefit Payments, including Refunds         (719,893)           of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability - Ending (a)-(b)         \$ 2,797,852           Covered Payroll         \$ 830,241	Service Cost	\$	81,950
Changes of Benefit Terms         (544)           Differences between Expected and Actual Experience         (73,448)           Changes of Assumptions         102,628           Benefit Payments, including Refunds of Employee Contributions         (719,893)           Net Change in Total Pension Liability         167,236           Total Pension Liability-Beginning         10,632,450           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-Employer         62,268           Net Investment Income         349,524           Benefit Payments, including Refunds         (719,893)           of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 8,001,834           Net Pension Liability Liability-Ending (a)-(b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability         74,09%           Covered Payroll         \$ 830,241	Interest		776,543
Differences between Expected and Actual Experience         (73,448)           Changes of Assumptions         102,628           Benefit Payments, including Refunds         (719,893)           of Employee Contributions         (719,893)           Net Change in Total Pension Liability         167,236           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-Employer         6 2,268           Net Investment Income         349,524           Net Investment Income         349,524           Benefit Payments, including Refunds         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Liability-Ending (a)-(b)         \$ 74,09%           Covered Payroll         \$ 830,241	Change in Funding Standard Account		0
Changes of Assumptions         102,628           Benefit Payments, including Refunds of Employee Contributions         (719,893)           Net Change in Total Pension Liability         167,236           Total Pension Liability-Beginning         10,632,450           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-State         0           Contributions-Employee         62,268           Net Investment Income         349,524           Benefit Payments, including Refunds of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 8,001,834           Net Pension Liability Liability-Ending (a)-(b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability         74,09%           Covered Payroll         \$ 830,241	Changes of Benefit Terms		(544)
Benefit Payments, including Refunds of Employee Contributions         (719,893)           Net Change in Total Pension Liability         167,236           Total Pension Liability-Beginning         10,632,450           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-State         0           Contributions-Employee         62,268           Net Investment Income         349,524           Benefit Payments, including Refunds of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 8,001,834           Net Pension Liability Liability-Ending (a)-(b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability         74,09%           Covered Payroll         \$ 830,241	Differences between Expected and Actual Experience		(73,448)
of Employee Contributions         (719,893)           Net Change in Total Pension Liability         167,236           Total Pension Liability-Beginning         10,632,450           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-Employee         62,268           Net Investment Income         349,524           Benefit Payments, including Refunds of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 8,001,834           Net Pension Liability Liability-Ending (a)-(b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability         74,09%           Covered Payroll         \$ 830,241	Changes of Assumptions		102,628
of Employee Contributions         (719,893)           Net Change in Total Pension Liability         167,236           Total Pension Liability-Beginning         10,632,450           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-Employee         62,268           Net Investment Income         349,524           Benefit Payments, including Refunds of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 8,001,834           Net Pension Liability Liability-Ending (a)-(b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability         74,09%           Covered Payroll         \$ 830,241	Benefit Payments, including Refunds		
Total Pension Liability-Beginning         10,632,450           Total Pension Liability-Ending (a)         \$ 10,799,686           Plan Fiduciary Net Position           Contributions-Employer         \$ 518,900           Contributions-State         0           Contributions-Employee         62,268           Net Investment Income         349,524           Benefit Payments, including Refunds of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 8,001,834           Net Pension Liability Liability-Ending (a)-(b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability         74.09%           Covered Payroll         \$ 830,241	of Employee Contributions		(719,893)
Plan Fiduciary Net Position         \$ 10,799,686           Contributions-Employer         \$ 518,900           Contributions-State         0           Contributions-Employee         62,268           Net Investment Income         349,524           Benefit Payments, including Refunds         (719,893)           of Employee Contributions         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 8,001,834           Net Pension Liability Liability-Ending (a)-(b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability         74.09%           Covered Payroll         \$ 830,241	Net Change in Total Pension Liability		167,236
Plan Fiduciary Net Position         \$ 10,799,686           Contributions-Employer         \$ 518,900           Contributions-State         0           Contributions-Employee         62,268           Net Investment Income         349,524           Benefit Payments, including Refunds         (719,893)           Administrative Expense         (37,542)           Net Change in Plan Fiduciary Net Position         173,257           Plan Fiduciary Net Position-Beginning         7,828,577           Plan Fiduciary Net Position-Ending (b)         \$ 8,001,834           Net Pension Liability Liability-Ending (a)-(b)         \$ 2,797,852           Plan Fiduciary Net Position as a Percentage of the Total Pension Liability         74.09%           Covered Payroll         \$ 830,241	Total Pension Liability-Beginning		10,632,450
Contributions-Employer\$ 518,900Contributions-State0Contributions-Employee62,268Net Investment Income349,524Benefit Payments, including Refunds of Employee Contributions(719,893)Administrative Expense(37,542)Net Change in Plan Fiduciary Net Position173,257Plan Fiduciary Net Position-Beginning7,828,577Plan Fiduciary Net Position-Ending (b)\$ 8,001,834Net Pension Liability Liability-Ending (a)-(b)\$ 2,797,852Plan Fiduciary Net Position as a Percentage of the Total Pension Liability74.09%Covered Payroll\$ 830,241	·	\$	
Contributions-Employer\$ 518,900Contributions-State0Contributions-Employee62,268Net Investment Income349,524Benefit Payments, including Refunds of Employee Contributions(719,893)Administrative Expense(37,542)Net Change in Plan Fiduciary Net Position173,257Plan Fiduciary Net Position-Beginning7,828,577Plan Fiduciary Net Position-Ending (b)\$ 8,001,834Net Pension Liability Liability-Ending (a)-(b)\$ 2,797,852Plan Fiduciary Net Position as a Percentage of the Total Pension Liability74.09%Covered Payroll\$ 830,241	Plan Fiduciany Not Position		
Contributions-State0Contributions-Employee62,268Net Investment Income349,524Benefit Payments, including Refunds of Employee Contributions(719,893)Administrative Expense(37,542)Net Change in Plan Fiduciary Net Position173,257Plan Fiduciary Net Position-Beginning7,828,577Plan Fiduciary Net Position-Ending (b)\$ 8,001,834Net Pension Liability Liability-Ending (a)-(b)\$ 2,797,852Plan Fiduciary Net Position as a Percentage of the Total Pension Liability74.09%Covered Payroll\$ 830,241		¢	518 000
Contributions-Employee 62,268  Net Investment Income 349,524  Benefit Payments, including Refunds of Employee Contributions (719,893)  Administrative Expense (37,542)  Net Change in Plan Fiduciary Net Position 173,257  Plan Fiduciary Net Position-Beginning 7,828,577  Plan Fiduciary Net Position-Ending (b) \$8,001,834  Net Pension Liability Liability-Ending (a)-(b) \$2,797,852  Plan Fiduciary Net Position as a Percentage of the Total Pension Liability \$830,241		Ф	
Net Investment Income349,524Benefit Payments, including Refunds of Employee Contributions(719,893)Administrative Expense(37,542)Net Change in Plan Fiduciary Net Position173,257Plan Fiduciary Net Position-Beginning7,828,577Plan Fiduciary Net Position-Ending (b)\$ 8,001,834Net Pension Liability Liability-Ending (a)-(b)\$ 2,797,852Plan Fiduciary Net Position as a Percentage of the Total Pension Liability74.09%Covered Payroll\$ 830,241			-
Benefit Payments, including Refunds of Employee Contributions Administrative Expense (37,542) Net Change in Plan Fiduciary Net Position Plan Fiduciary Net Position-Beginning 7,828,577 Plan Fiduciary Net Position-Ending (b) \$8,001,834  Net Pension Liability Liability-Ending (a)-(b) \$2,797,852  Plan Fiduciary Net Position as a Percentage of the Total Pension Liability  Covered Payroll \$830,241			
of Employee Contributions (719,893) Administrative Expense (37,542) Net Change in Plan Fiduciary Net Position 173,257 Plan Fiduciary Net Position-Beginning 7,828,577 Plan Fiduciary Net Position-Ending (b) \$8,001,834  Net Pension Liability Liability-Ending (a)-(b) \$2,797,852  Plan Fiduciary Net Position as a Percentage of the Total Pension Liability 74.09%  Covered Payroll \$830,241			349,324
Administrative Expense (37,542)  Net Change in Plan Fiduciary Net Position 173,257  Plan Fiduciary Net Position-Beginning 7,828,577  Plan Fiduciary Net Position-Ending (b) \$8,001,834  Net Pension Liability Liability-Ending (a)-(b) \$2,797,852  Plan Fiduciary Net Position as a Percentage of the Total Pension Liability 74.09%  Covered Payroll \$830,241			(710 902)
Net Change in Plan Fiduciary Net Position Plan Fiduciary Net Position-Beginning 7,828,577 Plan Fiduciary Net Position-Ending (b) \$8,001,834  Net Pension Liability Liability-Ending (a)-(b) \$2,797,852  Plan Fiduciary Net Position as a Percentage of the Total Pension Liability 74.09%  Covered Payroll \$830,241			
Plan Fiduciary Net Position-Beginning Plan Fiduciary Net Position-Ending (b)  Net Pension Liability Liability-Ending (a)-(b)  Plan Fiduciary Net Position as a Percentage of the Total Pension Liability  Covered Payroll  7,828,577  8,001,834  7,828,577  7,828,577  8,001,834  8,001,834  8,001,834  8,001,834  8,001,834			
Plan Fiduciary Net Position-Ending (b)  Net Pension Liability Liability-Ending (a)-(b)  Plan Fiduciary Net Position as a Percentage of the Total Pension Liability  Covered Payroll  \$ 830,241	•		
Net Pension Liability Liability-Ending (a)-(b)  Plan Fiduciary Net Position as a Percentage of the Total Pension Liability  74.09%  Covered Payroll  \$ 830,241			
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability 74.09%  Covered Payroll \$830,241	Plan Fiduciary Net Position-Ending (b)	\$	8,001,834
the Total Pension Liability 74.09%  Covered Payroll \$830,241	Net Pension Liability Liability-Ending (a)-(b)	\$	2,797,852
the Total Pension Liability 74.09%  Covered Payroll \$830,241	Dien Eidenien-Net Desiden aus Demontes auf		_
Covered Payroll \$830,241			74.000/
	the Total Pension Liability		74.09%
	Covered Payroll	\$	830,241
	-		

# **Change of Assumption**

For measurement date September 30, 2019 amounts reported as changes of assumptions resulted from lowering the investment rate of return from 7.50% to 7.40% per year compounded annually, net of investment related expenses.

For measurement date September 30, 2018 amounts reported as changes of assumptions resulted from lowering the investment rate of return from 7.75% to 7.50% per year compounded annually, net of investment related expenses.

# Note 11- Police and Firemen's Supplemental Pension Plan (Concluded)

For measurements dated September 30, 2016, as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to assumptions used by the Florida Retirement System for special risk employees. The inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption by Plan's investment consultant.

Final Pension Expense and Deferred Outflow of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2019, the sponsor has recognized a Pension expense of \$529,669.

On September 30, 2019, the sponsor reported Deferred outflows or resources and Deferred inflows of Resources related to Pensions from the following sources:

#### **Schedule of Deferred Outflows and Deferred Inflows**

	C	Deferred Outflows	Deferred Inflows		
D'65 1 4 E 4 1 14 4- 1E '		Resources	of resources		
Differences between Expected and Actual Experiences	\$	0	2	29,367	
Change of Assumptions		125,886		0	
Net Difference between Projected and Actual Earnings on Pension					
Plan Investment		0		170,251	
Employer and State Contributions Subsequent to Measurement Date		518,900		0	
Total	\$	644,786	\$	199,618	

The outcome of the Deferred Outflows of resources related to pensions resulting from Employer and State contributions subsequent to the measurement date has been recognized as a reduction of the Net Pension Liability in the year-ended September 30, 2019. Other amounts reported as Deferred Outflows of resources and Deferred Inflows of Resources related to pension will be recognized in Pension Expense as follows:

Year ended September 30,	
2020	\$ 146,939
2021	\$ (74,576)
2022	\$ (117,990)
2023	\$ (28,105)
2024	\$ 0
Thereafter	\$ 0

Payable to the Pension Plan:

On September 30, 2018, the sponsor reported a payable of \$87,805 for the outstanding amount of contributions of the Pension plan required for the year-ended September 30, 2018.

# Note 12 - Risk Management

It is the policy of the City to purchase insurance for the risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City obtained general liability insurance at a cost it considered to be economically justifiable. The government pays an annual premium for its general insurance coverage to Florida League of Cities, Inc.

# Note 13 - Budget

For the year ended September 30, 2019, expenditures were under appropriations in the City's general fund in most expenditure categories.

# **Note 14 - Interfund Transfers**

	Transfers In											
		General	Re	Refuse Debt Inter				nternal				
Transfers Out		Fund	Fı	Fund		Service		Landfill		Service		Total
General Fund	\$	0	\$	0	\$	420,000	\$	0	\$	48,132	\$	468,132
Electric		4,017,581		0		0		0		0		4,017,581
Water		180,000		0		0		0		0		180,000
Waste Water		120,000		0		0		0		0		120,000
Refuse		36,000		0		0		0		0		36,000
Landfill		36,000		0		0		0		0		36,000
Gas		376,214		0		0		0		0		376,214
Internal service		5,445		0		0		0		0		5,445
Total	\$	4,771,240	\$	0	\$	420,000	\$	0	\$	48,132	\$	5,239,372

# Note 15 - Advances To and From Other Funds

Advance	Elec	etric	Advances From Waste CRA Water					Total	
Electric	\$ 200,000	\$	0	\$	0	\$	200,000	\$	200,000
Water	479,943	47	9,943		0		0		479,943
Waste Water	479,943	47	9,943		0		0		479,943
Gas	479,943	47	9,943		0		0		479,943
Internal Service	2,500	_	0		2,500		0		2,500
Total	\$1,642,329	\$1,43	9,829	\$	2,500	\$	200,000	\$1	1,642,329

#### **Note 16 - Fund Balance**

In accordance with GASB 54, Fund Balance Reporting and Governmental Fund Type Definitions, the City classifies governmental fund balances as follows:

### CITY OF QUINCY, FLORIDA NOTES TO BASIC FINANCIAL STATEMENTS SEPTEMBER 30, 2019

### Note 16 - Fund Balance (Concluded)

Non-spendable Fund Balances – includes fund balance amounts that cannot be spent either because they are a) not in a spendable form, such as inventory, or b) because they are legally or contractually required to be maintained intact.

### Spendable fund balances:

- Restricted includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors, or amounts constrained due to constitutional provisions or enabling legislation.
- Assigned includes spendable fund balance amounts established by management of the City that are intended to be used for specific purposes that are neither considered restricted or committed.
- Unassigned includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The City uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. The City does not have a formal fund balance policy.

### Schedule of the City's Fund Balances is shown below:

									Total
	Gene	ral			Special	De	ebt	Go	vernmental
	Fun	Fund		RA	Revenue	Service		Funds	
Restricted for:									
Law Enforcement	\$	0	\$	0	\$ 25,853	\$	0	\$	25,853
Debt Service		0		0	0	155	,786		155,786
<b>Economic Environment</b>		0	278	,046	0		0		278,046
Assigned	221,	973		0	0		0		221,973
Unassigned	972,	819		0	0		0		972,819
Total Fund Balance	\$1,194,	792	\$278	,046	\$ 25,853	\$155	,786	\$	1,654,477

### **Note 17 – Subsequent Events**

Management has evaluated subsequent events through April 29, 2020, the date the financial statements were available to be issued, and concluded that there are no other subsequent events warranting presentation or disclosure in the financial statements.

## CITY OF QUINCY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION SEPTEMBER 30, 2019

### CITY OF QUINCY, FLORIDA POLICE AND FIREMEN'S SUPPLEMENTAL SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS YEAR ENDED SEPTEMBER 30, 2019

	ģ	9/30/2019	9	9/30/2018	9/30/2017	9	9/30/2016	9/30/2015	9	9/30/2014
Total Pension Liability										
Service Cost	\$	81,950	\$	91,547	\$ 97,154	\$	81,748	\$ 79,756	\$	75,629
Interest		776,543		776,987	743,912		706,961	707,360		702,446
Change in Funding Standard Account		0		0	0		0	0		(104,969)
Changes of Benefit Terms		(544)		0	0		0	0		0
Differences between Expected and Actual Experience		(73,448)		(58,733)	307,201		28,822	(139,070)		0
Changes of Assumptions		102,628		251,771	0		344,566	0		0
Benefit Payments, including Refunds										
of Employee Contributions		(719,893)		(726,417)	(705,357)		(696,094)	(614,276)		(613,357)
Net Change in Total Pension Liability		167,236		335,155	442,910		466,003	33,770		59,749
Total Pension Liability-Beginning		10,632,450		10,297,295	9,854,385		9,388,382	9,354,612		9,294,863
Total Pension Liability-Ending (a)		10,799,686		10,632,450	10,297,295		9,854,385	9,388,382		9,354,612
Plan Fiduciary Net Position	<u></u>									
Contributions-Employer		518,900		320,186	332,291		324,161	173,276		203,047
Contributions-State		0		104,390	101,068		100,511	196,371		102,057
Contributions-Employee		62,268		64,854	69,532		74,620	64,890		60,662
Net Investment Income		349,524		703,177	957,394		286,861	(96,294)		713,364
Benefit Payments, including Refunds										
of Employee Contributions		(719,893)		(726,417)	(705,357)		(696,094)	(614,276)		(613,357)
Administrative Expense		(37,542)		(32,323)	(31,832)		(38,392)	(31,320)		(27,834)
Net Change in Plan Fiduciary Net Position		173,257		433,867	723,096		51,667	(307,353)		437,939
Plan Fiduciary Net Position-Beginning		7,828,577		7,394,710	6,671,614		6,619,947	6,927,300		6,489,361
Plan Fiduciary Net Position-Ending (b)	\$	8,001,834	\$	7,828,577	\$ 7,394,710	\$	6,671,614	\$ 6,619,947	\$	6,927,300
Net Pension Liability Liability-Ending (a)-(b)	\$	2,797,852	\$	2,803,873	\$ 2,902,585	\$	3,182,771	\$ 2,768,435	\$	2,427,312
Plan Fiduciary Net Position as a Percentage of										
the Total Pension Liability		74.09%		73.63%	71.81%		67.70%	70.51%		74.05%
Covered Payroll	\$	830,241	\$	864,717	\$ 931,955	\$	1,023,306	\$ 867,717	\$	808,824
Net Pension Liability as a Percentage of Covered Payroll		336.99%		324.25%	311.45%		311.03%	319.05%		300.10%

#### **Notes to Schedule:**

Changes in Benefit Terms: For measurement date 09/30/2019, amounts reported as changes of benefit terms resulted from the provisions of Chapter 112.1816, Florida Statutes. The Statutes state that, effective July 1, 2019, a death or disability (under the Plan's definition of total and permanent disability) for a Firefighter due to the diagnosis of cancer or circumstances that arise out of the treatment of cancer will be treated as duty-related.

Changes of Assumptions: For measurement date 09/30/2019, amounts reported as changes of assumptions resulted from lowering the investment rate of return from 7.50% to 7.40% per year compounded annually, net of investment related expenses. For measurement date 09/30/2018, amounts reported as changes of assumptions resulted from lowering the investment rate of return from 7.75% to 7.50% per year compounded annually, net of investment related expenses. For measurement date 09/30/2016, as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees. The inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

### CITY OF QUINCY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION POLICE AND FIREMEN'S SUPPLEMENTAL PENSION PLAN YEAR ENDED SEPTEMBER 30, 2019

#### SCHEDULE OF CONTRIBUTIONS

Last 10 Fiscal Years

				ibutions in ion to the						
		tuarially		tuarially		bution	~		Contributions as a	
	Det	ermined	Det	ermined	Defic	eiency	C	overed	percentage of	
Fiscal Year Ended	Con	tribution	Contributions		(Excess)		ns (Excess) Payro		ayroll	Covered Payroll
9/30/2019	\$	518,900	\$	518,900	\$	0	\$	830,241	62.50%	
9/30/2018	\$	424,576	\$	424,576	\$	0	\$	864,717	49.10%	
9/30/2017	\$	433,359	\$	433,359	\$	0	\$	931,955	46.50%	
9/30/2016	\$	424,672	\$	424,672	\$	0	\$	1,023,306	41.50%	
9/30/2015	\$	369,647	\$	369,647	\$	0	\$	867,717	42.60%	
9/30/2014	\$	410.073	\$	410.073	\$	0	\$	808.824	50.70%	

### **Notes to Schedule**

Valuation Date: 10/01/2018

Actuarially determined contribution rates are calculated as of October 1, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method

Amortization Method: Level dollar

Remaining Amortization Period: 20 years (as of 10/1/2017) valuation

Mortality Rate: Healthy Lives; Female RP2000 Generational, 100%

Annuitant White collar, Scale BB. Male: RP2000 Generational, 10% Annuitant White Collar / 90%

Annuitant Blue Collar, Scale BB

Disabled Lives; Female 60% RP 2000 Disabled Female set forward two years / 40% Annuitant White Collar with no setback, no projection scale. Male; 60% RP2000 Disabled Male setback four years / 40% Annuitant White

Collar with no setback, no projection scale.

The above assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumption used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2018 FRS valuation report for special risk participants. We feel this assumption sufficiently accommodates

future mortality improvements.

Interest Rate: 7.50% per year compounded annually, net of investment related

expenses. This is supported by the target asset class allocation of

the trust and the expected long-term return by asset class.

Salary Increases: 4% per year.

### CITY OF QUINCY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION POLICE AND FIREMEN'S SUPPLEMENTAL PENSION PLAN YEAR ENDED SEPTEMBER 30, 2019

### **Notes to Schedule (continued)**

Payroll Growth: None

Funding Method: Entry Age Normal Actuarial Cost Method

Amortization Method; Level Dollar

Remaining Amortization Period: 20 years (as of 10/01/2018 valuation)

Normal Retirement: Credit Service Probability

Credit Service	Probability
25	50%
26	25%
27	67%
28	50%
29	50%
30	100%

In addition to the above table, 100% of retirement is assumed upon the attainment of age 55 with 10 years Credited Service. These rates are based on an experience study issued July 30, 2013.

Disability Rates: See Table for below sample rates. 75% of Disability Retirements are assumed to be service-incurred.

	% Becoming Disabled
AGE	During the year
25	0.09%
35	0.14%
45	0.24%
55	0.38%

These rates are based on an experience study issued July 30,2013

Asset Smoothing Methodology: The Actuarial Value of Assets is brought forward using the historical four-year geometric average of Market Value Returns (net-of-fees). Over time, this may result in an insignificant bias that is above or below the Market Value of Assets.

### **Termination Rates**

Credit Service	Assumption
Less than 5 years	20.0%
5 or more years	5.0%

Early Retirement: Commencing at the eligibility for Early Retirement, Members are assumed to retire with an immediate subsidized benefit at the rate of 20% per year. This rate is based on an experience study issued July 30, 2013.

### CITY OF QUINCY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION POLICE AND FIREMEN'S SUPPLEMENTAL PENSION PLAN YEAR ENDED SEPTEMBER 30, 2019

### SCHEDULE OF INVESTMENT RETURNS

(Last 10 Fiscal Years)

	Annual Money-Weighted Rate of Return Net
Fiscal Year Ended	of Investment Expense
9/30/2019	4.61%
9/30/2018	9.82%
9/30/2017	14.85%
9/30/2016	4.46%
9/30/2015	-1.44%
9/30/2014	11.33%

### CITY OF QUINCY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION OTHER POST EMPLOYMENT BENEFITS YEAR ENDED SEPTEMBER 30, 2019

### SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS

(Last 10 Fiscal Years)

Reporting Period Ending	9/30/2019	9/30/2018			
Measurement Date	9/30/2018	9/30/2017			
TOTAL OPEB LIABILITY					
Service Cost	\$ 445,352	\$ 502,595			
Interest	304,021	265,592			
Changes of Benefit Terms	0	0			
Differences Between Expected					
and Actual Experience	0	0			
Changes of Assumptions	(723,993)	(833,873)			
Benefit Payments	(213,094)	(195,949)			
Net Change in Total OPEB Liability	(187,714)	(261,635)			
Total OPEB Liability-Beginning	8,012,482	8,274,117			
Total OPEB Liability-Ending	\$ 7,824,768	\$ 8,012,482			
Covered Employee Payroll (Projected)	3,602,887	3,464,315			
City's Total OPEB Liability as a Percentage of Covered Employee Payroll	217.18%	231.29%			

### Notes to Schedule:

Covered Employee Payroll was projected to the measurement date for the reporting period ending September 30, 2019.

Changes of assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Ending September 30, 2019	4.18%
Fiscal Year Ending September 30, 2018	3.64%
Fiscal Year Ending September 30, 2017	3.06%

## CITY OF QUINCY, FLORIDA STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL-GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30,2019

				Variance With Final Budget
		Amounts	Actual	Positive
December	Original	<u>Final</u>	Amounts	(Negative)
Revenues	¢1 100 (12	¢ 1 100 (12	e 2 124 000	e 1.024.260
Taxes	\$1,100,612	\$ 1,100,612	\$ 2,134,980	\$ 1,034,368
Licenses and Permits	118,000	\$ 118,000	210,947	92,947
Intergovernmental Revenues	2,103,548	\$ 2,103,548	744,337	(1,359,211)
Charges for Services	478,024	\$ 478,024	488,925	10,901
Fines and Forfeitures	38,000	\$ 38,000	36,293	(1,707)
Miscellaneous Revenues	184,400	\$ 184,400	381,228	196,828
Total Revenues	4,022,584	4,022,584	3,996,711	(25,873)
Expenditures				
Current:				
General Government	1,988,072	1,988,072	2,144,178	156,106
Public Safety	3,939,203	3,939,203	3,796,342	(142,861)
Physical Environment	2,200,907	2,200,907	196,174	(2,004,733)
Transportation	0	0	776,985	776,985
Economic Environment	0	0	162,203	162,203
Culture and Recreation	603,049	603,049	477,138	(125,911)
Debt Service:				
Principal	435,255	435,255	41,257	(393,998)
Interest	5,306	5,306	5,302	(4)
Capital Outlay	0	0	528,818	528,818
(Total Expenditures)	(9,171,792)	(9,171,792)	(8,128,398)	1,043,394
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	(5,149,208)	(5,149,208)	(4,131,686)	1,017,522
Other Financing Sources (Uses)				
Debt Proceeds	0	0	0	0
Operating Transfers in	4,843,795	4,843,795	4,771,240	(72,555)
Operating Transfers out	0	0	(468,132)	(468,132)
<b>Total Other Financing Sources (Uses)</b>	4,843,795	4,843,795	4,303,108	(540,687)
Net Change in Fund Balance	(305,413)	(305,413)	171,422	476,835
Fund Balance, Beginning of Year	305,413	305,413	1,023,371	717,958
Fund Balance, End of Year	\$ 0	\$ 0	\$ 1,194,792	\$ 1,194,792

### CITY OF QUINCY, FLORIDA STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL-COMMUNITY REDEVELOPMENT AGENCY FOR THE YEAR ENDED SEPTEMBER 30,2019

				Variance With Final Budget
	Budgeted	Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
Revenues				
Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Tax Increment	379,662	379,662	445,155	65,493
Licenses and Permits	0	0	0	0
Intergovernmental Revenues	0	0	0	0
Charges for Services	0	0	0	0
Fines and Forfeitures	0	0	0	0
Miscellaneous Revenues	0	0	1,234	1,234
Total Revenues	379,662	379,662	446,389	66,727
Expenditures				
Current:				
General Government	0	0	0	0
Public Safety	0	0	0	0
Physical Environment	0	0	0	0
Transportation	0	0	0	0
Economic Environment	369,662	364,162	222,713	(141,449)
Culture and Recreation	0	0	0	0
Debt Service:				
Principal	0	0	0	0
Interest	0	0	0	0
Capital Outlay	310,000	315,500	311,823	(3,677)
(Total Expenditures)	679,662	679,662	534,535	(145,127)
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	(300,000)	(300,000)	(88,146)	211,854
Other Financing Sources (Uses)				
Operating Transfers in	0	0	0	0
Operating Transfers out	0	0	0	0
<b>Total Other Financing Sources (Uses)</b>	0	0	0	0
Net Change in Fund Balance	(300,000)	(300,000)	(88,146)	211,854
Fund Balance, Beginning of Year	300,000	300,000	366,192	66,192
Fund Balance, End of Year	\$ 0	\$ 0	\$ 278,046	\$ 278,046

### CITY OF QUINCY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION NOTES TO BUDGETARY COMPARISON SCHEDULE FISCAL YEAR ENDED SEPTEMBER 30, 2019

### Notes to Budgetary Comparison Schedule

Chapter 166, Florida Statues, requires that all municipalities prepare, approve, adopt and execute an annual budget for such funds as may be required by law or by sound financial practices and generally accepted accounting principles. The budgets control the levy and the expenditures of money for City purposes for the ensuing fiscal year. The budgeting process is based on estimates of revenues and expenditures. The City budgets are prepared on a modified-accrual basis or accrual basis of accounting in accordance with generally accepted accounting principles.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to August 15, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are held to obtain taxpayer comments.
- 3. Prior to October 1, the budget is legally enacted through passage of an ordinance.
- 4. Budgetary control is maintained at the department and fund level, with Finance Department providing support to departments in the administration of their budget. In accordance with the City's budget transfer policy, the City Manager is authorized to transfer budgeted amounts within any fund or function; however, the City Commission must approve any supplemental appropriations or revisions that amend the total expenditures of any fund. All budgets are on a basis consistent with accounting principles generally accepted in the United States of America.
- 5. Budget amounts are as originally adopted, or as amended in accordance with City ordinances. The accompanying financial statements incorporate the original budget ordinance and all amendments thereto.
- 6. All annual appropriations lapse at fiscal year-end.

## CITY OF QUINCY, FLORIDA COMBINING FUND FINANCIAL STATEMENTS SEPTEMBER 30, 2019

### CITY OF QUINCY, FLORIDA COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	Special Revenue Confiscated Property Fund	Debt Service 2012 Refunding Bond	Total Non-Major Governmental Funds
Assets	Φ 25.052	<b>4.155.5</b> 06	ф. 101.c20
Cash and Cash Equivalent	\$ 25,853	\$ 155,786	\$ 181,639
Investments	0	0	0
Reveivables (Net)	0	0	0
Assessment Receivables (Net)	0	0	0
Due from Other Governments	0	0	0
Advances to Other Funds	0	0	0
Total Assets	25,853	155,786	181,639
Liabilities and Fund Balances			
Liabilities			
Accounts Payable	0	0	0
Accrued Expenses	0	0	0
Due to Other Governments	0	0	0
Advances to Other Funds	0	0	0
Total Liabilities	0	0	0
Fund Balances			
Nonspendable:			
Advances to Other Funds	0	0	0
Restricted for:			
Law Enforcement	25,853	0	25,853
Physical Environment	0	0	0
Debt Service	0	155,786	155,786
Unassigned	0	0	0
Total Fund Balances	25,853	155,786	181,639
Total Liabilities and Fund Balances	\$ 25,853	\$ 155,786	\$ 181,639

# CITY OF QUINCY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Special	Debt		
	Revenue	Service	Total	
	Confiscated	2012	Combined	
	Property	Refunding	Non-Major Funds	
	Fund	Bond		
Revenues				
Taxes	\$ 0	\$ 0	\$ 0	
Tax Increment	0	0	0	
Licenses and Permits	0	0	0	
Intergovernmental Revenues	0	0	0	
Charges for Services	0	0	0	
Fines and Forfeitures	0	0	0	
Miscellaneous Revenues	26	547	573	
<b>Total Revenues</b>	26	547	573	
Expenditures				
General Government	0	0	0	
Public Safety	0	0	0	
Physical Environment	0	0	0	
Transportation	0	0	0	
Economic Environment	0	0	0	
Culture and Recreation	0	0	0	
IT Support	0	0	0	
Debt Service:				
Principal	0	288,000	288,000	
Interest	0	66,848	66,848	
Capital Outlay	0	0	0	
(Total Expenditures)	0	354,848	354,848	
(Deficiency) Excess of Revenues (Under)				
Over Expenditures	26	(354,301)	(354,275)	
Other Financing Sources (Uses)				
Debt Proceeds	0	0	0	
Transfers in	0	420,000	420,000	
Transfers (out)	0	0	0	
<b>Total Other Financing Sources (Uses)</b>	0	420,000	420,000	
Net Change in Fund Balances	26	65,699	65,725	
Fund Balances, Beginning of Year	25,827	90,087	115,914	
Fund Balances, End of Year	\$ 25,853	\$ 155,786	\$ 181,639	

## CITY OF QUINCY, FLORIDA COMBINING STATEMENT OF FUND NET POSITION NON-MAJOR PROPRIETARY FUNDS SEPTEMBER 30, 2019

### **Business-Type Activities - Enterprise Funds**

	Non-Major Funds			Total	
	Landfill	Refuse	Gas	Non-Major	
	Fund	Fund	Fund	Funds	
Assets		·			
<b>Current Assets:</b>					
Cash and Cash Equivalents	\$ 123,654	\$ 1,240	\$ 200,612	\$ 325,506	
Investments	0	0	0	0	
Receivables, net	14,240	209,595	165,300	389,135	
Prepaid Expenses	0	0	0	0	
Inventories	0	0	14,479	14,479	
<b>Total Current Assets</b>	137,894	210,835	380,391	729,119	
Noncurrent Assets					
Restricted Assets:					
Restricted Cash and Cash Equivalents	47,111	0	354,818	401,929	
<b>Total Restricted Assets</b>	47,111	0	354,818	401,929	
Capital Assets:					
Land and Land Improvements	54,878	0	403,717	458,595	
Property, Plant and Equipment	485,528	137,121	1,361,084	1,983,733	
(Accumulated Depreciation)	(459,185)	(13,721)	(1,322,509)	(1,795,415)	
<b>Total Net Capital Assets</b>	81,221	123,400	442,292	646,913	
Other Assets:					
Advances to Other Funds	0	0	479,943	479,943	
	0	0			
<b>Total Noncurrent Assets</b>			479,943	479,943	
Total Assets	\$ 266,226	\$ 334,235	\$ 1,657,444	\$ 2,257,904	

## CITY OF QUINCY, FLORIDA COMBINING STATEMENT OF FUND NET POSITION NON-MAJOR PROPRIETARY FUNDS SEPTEMBER 30, 2019

	Non-Major Funds			Total
	Landfill	Refuse	Gas	Non-Major
	Fund	<b>Fund</b>	Fund	Funds
Liabilities				
Current Liabilities:				
Accounts Payable	\$ 75	\$ 117,047	\$ 83,138	\$ 200,260
Accrued Expenses	2,247	0	\$ 6,713	8,961
Due to Other Governments	0	0	26,879	26,879
Accrued Interest Payable	0	0	32,948	32,948
Current Portion:				
Bonds Payable	0	0	23,400	23,400
Notes Payable	0	0	0	0
Capitalized Lease Payable	0	0	0	0
Compensated Absenses	1,058	0	3,964	5,022
Total Current Liabilities	3,381	117,047	177,041	297,469
Noncurrent Liabilities:				
Customer Deposits	0	0	11,043	11,043
Advances to Other Funds	0	0	0	0
Long Term Portion:				
Bonds Payable	0	0	635,700	635,700
Notes Payable	0	0	0	0
Capitalized Lease Payable	0	0	0	0
Compensated Absenses	3,175	0	11,891	15,066
Land Fill Closure Liability	282,665	0	0	282,665
<b>Total Noncurrent Liabilities</b>	285,840	0	658,634	944,474
Total Liabilities	289,221	117,047	835,675	1,241,944
Net Position				
Net Investment in Capital Assets	0	0	0	0
Restricted for:				
Debt Service	0	0	0	0
Unrestricted	0	0	0	0
<b>Total Net Position</b>	(22,995)	217,187	821,768	1,015,961
<b>Total Liabilities and Net Position</b>	\$ 266,226	\$ 334,235	\$ 1,657,444	\$ 2,257,904

## CITY OF QUINCY, FLORIDA COMBINING STATEMENT OF FUND NET POSITION NON-MAJOR PROPRIETARY FUNDS SEPTEMBER 30, 2019

Business-Type	Activities -	Enterpris	e Funds

	Non-Major Funds			Total
	Landfill	Refuse	Gas	Non-Major
	Fund	Fund	Fund	Funds
<b>Operating Revenues</b>				
Charges for Services	\$ 204,920	\$ 1,402,945	\$ 1,470,044	\$ 3,077,908
Total Operating Revenue	204,920	1,402,945	1,470,044	3,077,908
Operating Expenses				
Purchase Power	0	0	732,847	732,847
Personal Service	71,106	0	167,268	238,374
Contractual Service	(9,913)	1,303,146	28,877	1,322,109
Supplies	0	0	5,668	5,668
Repairs and Maintenance	257	0	17,637	17,894
Utility/Telephone	1,664	0	4,713	6,377
Shared Service	0	41,652	41,652	83,304
Depreciation	26,343	13,721	3,731	43,795
Other Expenses	2,132	18,512	27,801	48,446
IT-Support	897	0	8,000	8,897
(Total Operating Expenses)	(92,487)	(1,377,031)	(1,038,194)	(2,507,712)
Operating Income	112,432	25,913	431,850	570,196
Non-Operating Revenues (Expenses)				
Capital Grants	0	0	0	0
Interest Income	0	0	1,999	1,999
Interest Expense	0	0	(49,077)	(49,077)
Investment Gains and Losses	0	0	0	0
<b>Total Non-Operating Revenues (Expenses)</b>	0	0	(47,077)	(47,077)
Income Before Capital Contributions and Transfers	112,432	25,913	384,773	523,118
Operating Transfers				
Transfers In	0	0	0	0
Transfers Out	(36,000)	(36,000)	(376,214)	(448,214)
<b>Total Operating Transfers</b>	(36,000)	(36,000)	(376,214)	(448,214)
Change in Net Position	76,432	(10,087)	8,559	74,904
Net Position, Beginning of Year	(99,427)	227,274	813,210	941,056
Net Position, End of Year	\$ (22,995)	\$ 217,187	\$ 821,768	\$ 1,015,961

## CITY OF QUINCY, FLORIDA COMPLIANCE SECTION SEPTEMBER 30, 2019



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable City Council, City of Quincy, Florida:

We have audited, in accordance with the auditing standards generally accepted in the United States of America We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major fund and the aggregate remaining fund information of the City of Quincy, (the "City") as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated April 29, 2020.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

(concluded)

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Moran & Smith LLP

Moran and Smith LLP April 29, 2020



### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH THE REQUIREMENTS OF SECTION 218.415 FLORIDA STATUTES

To the Honorable City Council, City of Quincy, Florida:

We have examined the City of Quincy, Florida (the "City") compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2019. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with specific requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be used by anyone other than these specified parties.

Moran & Smith LLP

Moran & Smith LLP April 29, 2020



#### INDEPENDENT AUDITOR'S MANAGEMENT LETTER

To the Honorable City Council, City of Quincy, Florida:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the City of Quincy, Florida (the "City"), as of and for the year ended September 30, 2019, and have issued our report thereon April 29, 2020.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards; and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated April 29, 2020, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. There were no findings and associated recommendations made in the preceding audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. These disclosures can be found in Note 1 to the financial statements.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7) *Rules of the Auditor General*, requires that we report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.



### INDEPENDENT AUDITOR'S MANAGEMENT LETTER

(concluded)

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we had one such finding.

Criteria: Per Florida Statutes 163 establish the rules for Community Redevelopment Agencies (CRA) the City of Quincy is required to comply with various statutory requirements of FS 163.

Condition: The City of Quincy did not document compliance with all aspects of Florida Statutes, 163.387

Cause: The Statutes have been updated to include significant reporting requirements that were not complied with.

Effect: The City Cannot document Compliance with all aspects of the Florida Statutes related to the CRA.

Recommendation: We recommend the City review the specific requirements of Florida Statutes 163.387

#### **Purpose of the Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Moran & Smith LLP Moran & Smith LLP April 29, 2020



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# CITY OF QUINCY, FLORIDA COMMUNITY REDEVELOPMENT AGENCY (CRA) RESPONSE TO

### THE FISCAL YEAR 2019 AUDIT MANAGEMENT LETTER

Condition: The City of Quincy CRA did not document compliance with all aspects of Florida Statues, 163.387.

The Community Redevelopment Agency (CRA) was well aware of the need to review and revise some of the practices the City has had for many years in order to comply with the new revisions detailed in Florida Statue 163.387 Section 8 (3), specifically related to subsections (6) and (7), effective October 1, 2019. Due to class attendance in various seminars by the CRA Director, seminars attended by the Finance Director, and the CRA attorney's knowledge and guidance, there were several meetings held reviewing the requirements to determine the level of compliance.

The new law will require the Auditor to determine compliance starting October 1, 2019. In the CRA's effort to ensure compliance for FY 2019/2020, the assessment by the auditor was deemed crucial and necessary, thus the comment in regards to the new requirement stated in Florida Statue 163.387 Section 8 (3).

Per the CRA staff and attorney's assessment:

- Section 6 was deemed compliant by CRA staff, as it related to annual budget preparation and allocation, but for FY2019/2020, CRA will also include submission to Gadsden Board of County Commissioners.
- Section 7 was reviewed and it was determined that on the last day of the fiscal year 2018/2019 of the community redevelopment agency, any money which remained in the trust fund after the payment of expenses pursuant to subsection (6) will be appropriated to specific redevelopment projects pursuant to an approved community redevelopment plan. Compliance is in progress.

CRA has now documented the level of compliance with all aspects of Florida Statue 163.387, and made the few revisions to increase compliance to 100%, such as website presentation of CRA property values, detailing transactions more (Section 6), and budget presentation of the remaining trust funds carryover from prior year.