



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal year ended September 30, 2019





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**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

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**CITY OF SARASOTA, FLORIDA**

**For the Fiscal Year Ended  
September 30, 2019**



Prepared By  
The Financial Administration Department

Kelly R. Strickland, CPA, CGFO  
Director of Financial Administration



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**City of Sarasota, Florida**  
**Comprehensive Annual Financial Report**  
**For the Fiscal Year Ended September 30, 2019**  
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## **Introductory Section**



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March 20, 2020

The Honorable Mayor,  
Members of the City Commission,  
Citizens of the City of Sarasota  
Sarasota, Florida

Dear Mayor and City Commissioners:

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) of the City of Sarasota, Florida, for the fiscal year ending September 30, 2019. This report is presented in conformity with generally accepted accounting principles (GAAP), was prepared by the City's Financial Administration Department, and audited by an independent firm of certified public accountants, Purvis Gray and Company, LLP, as mandated by both local ordinances and State Statute. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presented data, including all disclosures, rests with the management of the City. We believe the data as presented is accurate in all material respects and is reported in a manner designed to fairly set forth the financial position and results of operations of the City of Sarasota as measured by the financial activity of its various funds.

The City is required to undergo an annual single audit in conformity with the provisions of the *Government Audit Standards*, issued by the Comptroller General of the United States; the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550 Rules of the Auditor General, State of Florida. Information related to this single audit, including a schedule of expenditures of Federal awards and State financial assistance, the report of independent auditors on internal controls over financial reporting and compliance with applicable laws and regulations, and a schedule of findings and questioned costs are included.

Management of the City is responsible for establishing and maintaining a system of internal controls designed to ensure the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. The internal controls are designed to provide reasonable, but not absolute assurance that the financial statements will be free from material misstatement. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

## **Profile of the City**

The City of Sarasota, Florida, was incorporated in 1902, and later re-platted in 1912 to be formally incorporated as a City in 1912. The current Charter was revised and approved by the voters of the City on September 3, 1996 and became effective November 1, 1996. The City has operated under the Commission - City Manager form of government since 1945. The City Commission consists of five elected citizens who are qualified voters in the City. The Commission appoints a professional City Manager, who is the chief administrative officer of the City, and directs the business of the City and its various departments. The Commission determines policy, adopts legislation, approves the City's budget, sets taxes and fees, appoints the City Auditor and Clerk and the City Attorney, as well as the members of all boards and committees.

The City provides a range of municipal services. The Public Safety operation includes police protection as well as building code compliance and zoning. Recreational services include the Lido Pool, Arlington Park Facilities, Robert L. Taylor Community Complex, various tennis courts located throughout the City, Bobby Jones Golf Course, a 45-hole course, numerous neighborhood parks, a children's water park on the Bayfront, and a skateboard park. Public Works provides essential street and highway maintenance, traffic signalization as well as solid waste collection. The Public Utilities department provides drinking water and sewer treatment operations and reuse water for irrigation. In addition, the City operates two municipal auditoriums and the award winning 1,800 seat Van Wezel Performing Arts Hall. Other services provided include neighborhood development services, redevelopment, community development, special event permitting, as well as general administrative services. The City also provides an employee and retiree health center.

The financial statements in this report include the funds of all the activities under the jurisdiction of the City Commission. This includes the Community Redevelopment Agency (CRA), the Golden Gate Point Special District (GGP), the St. Armands Business Improvement District (BID), the Downtown Improvement District (DID) and the Parks and Recreation Special District (PRD- newly created). The CRA provides for the rehabilitation, conservation and redevelopment of the Newtown Redevelopment area. The purpose of the GGP is to construct and maintain enhancements and improvements within the public right of way on Golden Gate Point. The BID was created as a dependent taxing authority with the power to levy up to two mills, with City Commission approval, for the purpose of purchasing supplemental services (maintenance, security, sanitation, promotions, infrastructure, and capital improvements). The boundaries of the BID are made up of all parcels of real property located within the Commercial Tourist Zone District in the vicinity of St. Armands Circle. The DID was created to improve the Downtown Core of the City and is governed by a board of five members, who are non-residential property owners subject to ad valorem taxation within the District and are appointed by the City Commission. The Parks and Recreation District (PRD) was created as a dependent special district of the City to separate the parks and recreation funding from the City's General Fund. The PRD began operations in fiscal year 2019-20.

## **Local Economy**

The City of Sarasota is located on the Gulf of Mexico on the southwest coast of Florida and covers an area of 24 square miles with an estimated population of 56,692. The City, once the winter home of the Ringling Brothers and Barnum & Bailey Circus, is a mecca for those seeking a high quality of life, and host to three growing universities with a student population of 4,500. The City is a major resort area with an average year-round temperature of 73<sup>0</sup> F and miles of pristine white sand beaches that beckon to the hundreds of thousands of tourists that visit year-round. The City is the winter home of the Baltimore Orioles major league baseball team. The City owns and operates the award-winning Van Wezel Performing Arts Hall, the premier showcase for the performing arts on Florida's southwest coast. In 2019, US News & World Report identified Sarasota as one of the top places to live in the U.S., ranking #18 in the nation and #1 in the State of Florida.

The City's functional (seasonal plus tourist) population swells to almost 100,000 during the winter months. The provision of tourist accommodations, restaurants, entertainment, financial institutions, and health services constitutes a major source of employment and contributes significantly to the stability of the local economy. Employment figures for the area have further improved from last fiscal year. Sarasota County had an unemployment rate of 2.8% in September 2019, lower than the statewide rate of 3.0% and the national rate of 3.3%.

In major publications, Sarasota continues to earn high ratings as a City that is economically vibrant while successfully managing its growth and providing a high quality of life. This includes excellent public and private K-12 schools and local universities, wonderful attractions, and excellent neighborhoods. The City of Sarasota has slowed urban sprawl by retaining and adding green space, supporting local culture, and zoning for a pedestrian friendly, vibrant higher density downtown that is guided by the principles of new urbanism.

### **Long-Term Financial Planning**

The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests to the City Manager. The City Manager uses these requests as the starting point for developing the proposed budget. The City Manager then presents the proposed budget to the City Commission for review during several budget workshops throughout the summer months. The City Commission is required to hold public hearings on the proposed budget and to adopt a final budget no later than September 30<sup>th</sup>, the close of the City of Sarasota's fiscal year. The appropriated budget is prepared by fund and department (e.g., Police, Development Services, etc.). Department Heads may make budget transfers within their individual departments. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

The economy and housing market in Sarasota has been growing since the end of the Great Recession. Property tax revenue increased 10.4% over the previous year from \$32,311,140 in 2018 to \$35,676,294 in 2019. This is attributable to a \$842 million increase in taxable value and a .0905 millage increase which generated \$914,410 in necessary funding for the management and maintenance of City parks that were previously maintained by Sarasota County. The current building boom, dubbed the Billion Dollar Boom, has approximately 4,000 units of some form of housing completed or recently underway. The unassigned fund balance in the General Fund is \$22.9 million, which is a 30.9% ratio to expenditures and an excellent funding level.

### **Relevant Financial Policies**

The City Commission has adopted or amended financial policies with the purpose of maintaining a prudent level of financial resources to support the level of service the City provides to its residents. Policies cover the areas of contingency planning in the event of emergencies; debt management, including debt issuance and management, debt affordability and debt capacity; fees and charges that reflect the cost of City programs and the portion to be recovered from users; and revenue policy to ensure reliability and sufficiency of City revenues to support its operations. Two major rating institutions (Moody's Investors Service, and Fitch Ratings) have evaluated the City's financial management, economic conditions and administrative practices. In 2019, Fitch Ratings affirmed its ratings of the City's general obligation bonds of AA+ and AA1 for the City's special obligation bonds. The bond ratings reflect that the City's bonds are one tier away from the highest bond rating available.

### **Major Initiatives**

Numerous major projects were completed during the year. An emergency nourishment of Lido Beach, removal of existing seawall and construction of a new alternative shoreline protection to protect the

land from erosion at the 1000 & 1001 Blvd. of the Arts Seawall. Resurfacing and drainage improvements have been made along Osprey Ave. from Bahia Vista to Siesta Drive. The St Armand's parking garage was completed. Drainage improvements and streetscape improvements were made on North Palm Ave.

The Utilities Division completed a Master Plan for the Water, Wastewater and Reuse Water systems identifying major initiatives, including approximately \$298 million of Capital Improvement Projects to position the Utilities Department for the future. Major projects completed during the year include improving the reliability of the Water Treatment Plant by replacing two existing brine filters and the plant Motor Control Center, rehabilitating and renewing seven Lift Stations, at the Wastewater Treatment Plant by replacing existing influent piping and installing a new inlet channel and screen at the headworks structure and replacing two existing reclaimed water sand filters with new more efficient filters.

The Office of Housing and Community Development, with federal funds assisted 80 households with home rehabilitation during fiscal year 2019, of which 14 were within the City of Sarasota. Five of these households included special needs individuals. Two park projects were completed in the City; new playground equipment was installed at Eastwood Park and the pavilion at Dr. Martin Luther King, Jr. Park was updated with ADA-compliant bathrooms.

The Development Services Department experienced another very busy year, issuing 7,425 permits compared to last years' 6,711 permits, with a construction value of \$540 million, versus \$471 million construction value last year.

On September 6, 2018, the City Commission approved the Master Plan for the development of the region's most significant, publicly owned, bayfront property on 53 acres that currently includes the Van Wezel Performing Arts Hall. Additionally, the City Commission approved the conceptual design which included the construction of a new Performing Arts Center and a plan for Phase 1, the first ten acres on the south end of the site.

### **Independent Audit**

The City Charter, Article IV, Section 9, requires an annual audit of the City's financial statements by independent accountants selected by the City Commission. This requirement has been complied with and the independent auditors' report is included in the financial section of this report.

### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded its Certificate of Achievement for Excellence in Financial Reporting to the City of Sarasota, Florida, for its Comprehensive Annual Financial Report for the fiscal year ending September 30, 2018. This was the thirty eighth consecutive year that the City has received this prestigious award. We are pleased to continue to achieve this distinction. In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### **Award for Distinguished Budget**

The City received the GFOA's Award for Distinguished Budget Presentation for its annual financial plan for the fiscal year beginning October 1, 2018, the same period covered by this Comprehensive Annual

Financial Report. This was the twenty ninth consecutive year that the City has received this prestigious award. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient in several categories including policy documentation, financial planning, organization, and as a communications medium. We are pleased that we continue to achieve this distinction.

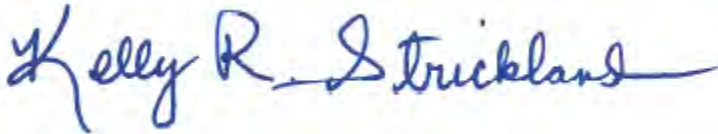
**Award for Popular Annual Financial Report**

The City received the GFOA's Award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) for its annual financial report for the fiscal year ended September 20, 2018. This was the fifth year the City has received this prestigious award. In order to qualify for the award for Outstanding Achievement in Popular Annual Financial Reporting, the City's PAFR was judged to be proficient in several categories, including creativity, presentation, reader appeal, understandability, and distribution.

**Acknowledgements**

This report represents countless hours of preparation and could not have been accomplished without the dedicated efforts of the employees of the Financial Administration Department. In closing, the continued interest and support by the Mayor and the members of the City Commission in the planning and guidance of the financial operations of the City is appreciated.

Sincerely,



Kelly R. Strickland, CPA, CGFO  
Finance Director



Thomas W. Barwin  
City Manager





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Sarasota  
Florida**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**September 30, 2018**

*Christopher P. Morill*

Executive Director/CEO

## City of Sarasota Elected Officials • Fiscal Year 2019



**Jennifer Ahearn-Koch**  
Mayor  
At-Large



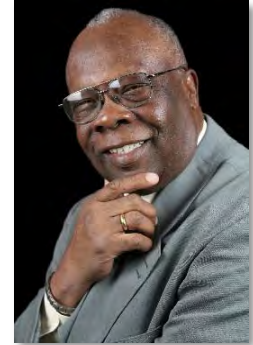
**Shelli Freeland Eddie**  
Vice Mayor  
District 3



**Liz Alpert**  
Commissioner  
District 2



**Hagen Brody**  
Commissioner  
At-Large



**Willie Charles Shaw**  
Commissioner  
District 1

## City of Sarasota Charter Officials • Fiscal Year 2019



**City Auditor & Clerk**  
Shayla Griggs



**City Manager**  
Thomas W. Barwin



**City Attorney**  
Robert Fournier, ESQ.

## City of Sarasota Department Directors • Fiscal Year 2019

Thomas W. Barwin.....	City Manager
Marlon C.J. Brown .....	Deputy City Manager
John C. Lege III .....	Assistant City Manager
Mary R. Bensel .....	Executive Director – Van Wezel Performing Arts Hall
Steven R. Cover.....	Director of Planning
Bernadette A. DiPino .....	Chief of Police
Jerry J. Fogle.....	Director of Parks & Recreation
Doug A. Jeffcoat .....	Director of Public Works
Gretchen Schneider.....	Interim Director of Neighborhood & Development Services
Stacie L. Mason .....	Director of Human Resources
Herminio Rodriquez .....	Director of Information Technology
Kelly R. Strickland.....	Director of Financial Administration
William Riebe .....	Director of Utilities



**PUBLIC**

**City Commission**

Advisory Boards  
and Committees

**City Auditor  
& Clerk**  
Shayla Griggs

**City Manager**  
Thomas Barwin

**City Attorney**  
Robert Fournier

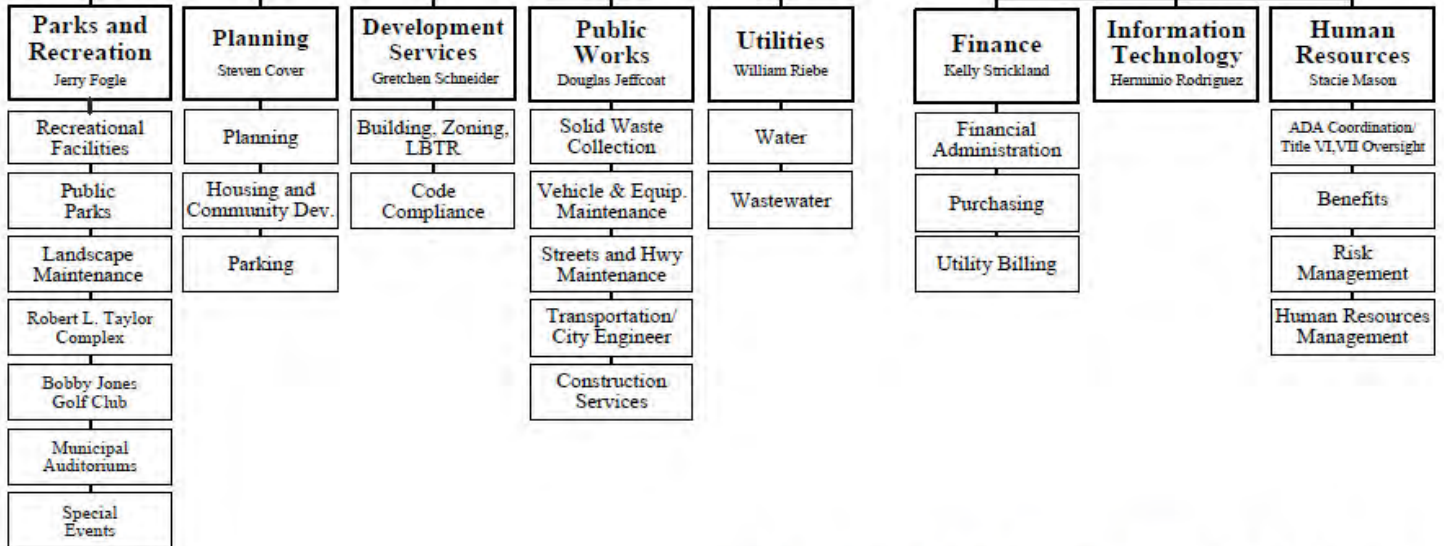
- Commission Svcs.
- Communications
- Central Records
- Internal Audit
- Clerk
- Pensions

- Van Wezel Performing Arts Hall  
Mary Bensel
- Sustainability
- Homelessness Response
- Public Information Office
- Police Department  
Bernadette DiPino
- Economic Development
- Indep. Police Advisory Panel
- Inter-Governmental

**Deputy City Manager**  
Marlon Brown

**Assistant City Manager**  
John Lege

Facilities Management



# Fiscal Year 2018–19

## TABLE OF ORGANIZATION, City of Sarasota, Florida

Submitted in accordance with the Sarasota City Charter, Article V, Section 3, 4, and 5; Article VI, Section 3, and 4; and Article VII.



## **Financial Section**



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## INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Sarasota, Florida (the City) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the General Employees' Pension Plan, the Police Officers' Pension Plan, or the Firefighters' Pension Plan, which represent 83% of the assets and 47% of the expenditures/deductions of the aggregate remaining fund information, respectively. Those statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the General Employees' Pension Plan, the Police Officers' Pension Plan, and the Firefighters' Pension Plan, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are

CERTIFIED PUBLIC ACCOUNTANTS

*Gainesville | Ocala | Tallahassee | Sarasota | Orlando*

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*Members of American and Florida Institutes of Certified Public Accountants  
An Independent Member of the BDO Alliance USA.*

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

## INDEPENDENT AUDITOR'S REPORT

appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the general fund, the community redevelopment agency fund, and the housing and community development fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents (collectively, the required supplementary information) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Introductory Section, Combining and Individual Fund Statements and Schedules, and Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards and State Financial Assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and Chapter 10.550, *Rules of the Auditor General* of the State of Florida, and is also not a required part of the basic financial statements.

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

### INDEPENDENT AUDITOR'S REPORT

The Combining and Individual Fund Statements and Schedules, and the Schedule of Expenditures of Federal Awards and State Financial Assistance are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the report of the other auditors, the Combining and Individual Fund Statements and Schedules, and the Schedule of Expenditures of Federal Awards and State Financial Assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 20, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



March 20, 2020  
Sarasota, Florida





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## Management's Discussion and Analysis

This section of the City of Sarasota's Comprehensive Annual Financial Report provides a narrative overview and analysis of the basic financial activities of the City as of and for the year ended September 30, 2019. The intent of the information presented here, in conjunction with the Letter of Transmittal, is to provide the reader with a clearer picture of the City's overall financial status.

### Financial Highlights

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$410,663,482 (*net position*). Of this amount, \$364,810,022 represents net investment in capital assets (*capital assets net of related debt*); \$74,163,943 is restricted for specific purposes (*restricted net position*) and the remaining portion represents negative unrestricted net position of \$(27,412,153).
- The government's total net position increased by \$16,615,199, or 4.2% for the year compared to an \$21,101,694 increase in the prior year.
- Total revenues were \$196,492,022, which was \$22,371,763 or 12.8% higher than last year.
- Total expenses were \$179,876,823, an increase of \$26,858,258 or 17.6% from last year.
- Pension and OPEB related items represented a predominant portion of both deferred outflow and deferred inflow of resources. The City's employer contributions to its pension and OPEB plans of \$21,244,834, made in fiscal year 2019, after the measurement date of September 30, 2018, were reported as a deferred outflow of resources and will be recognized as an expense next year.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$99,155,424, an increase of \$5,213,073 for the year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$22,991,192 or 30.9% of total General Fund expenditures, including transfers out.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) notes to the financial statements, and 3) fund financial statements. This report also contains other supplementary information in addition to the basic financial statements.

### Government-wide financial statements

The focus of the *government-wide financial statements* is on the overall financial position and activities of the City of Sarasota. Reporting is similar to that of a private-sector business. The City's government-wide financial statements include the *statement of net position* and *statement of activities*. As described below, these statements do not include the City's fiduciary funds because resources of these funds cannot be used to finance the City's activities. However, the financial statements of fiduciary funds are included in the City's fund financial statements because the City is financially accountable for those resources, even though they belong to other parties.

The *statement of net position* presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources with the net of these amounts reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents revenue and expenses and shows how the government's net position changed during the most recent fiscal year. All changes in net position are reported in a manner similar to the approach used by a private-sector business in that revenues are recognized when earned or established criteria are satisfied and expenses are reported when incurred. Accordingly, revenues are reported even when they may not be collected for several months after the end of the accounting period and expenses are recorded even though they may not have used cash during the current period.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, physical environment, transportation, culture and recreation, and economic environment. The business-type activities of the City include the water and sewer utility, the Van Wezel Performing Arts Hall, solid waste collection, golf courses, auditoriums, and parking system.

The City's government-wide financial statements can be found on pages 34-35 of this report.

### **Fund Financial Statements**

Unlike government-wide financial statements, the focus of fund financial statements is directed to specific activities of the City rather than the City as a whole. Except for the General Fund, separate funds are established to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental funds**

Governmental fund financial statements consist of a balance sheet and a statement of revenues, expenditures, and changes in fund balances. These statements are prepared on an accounting basis that is significantly different from that used to prepare the government-wide financial statements.

In general, these financial statements have a short-term emphasis and, for the most part, measure and account for cash and other assets that can easily be converted to cash. For example, amounts reported on the balance sheet include items such as cash and receivables collectible within a short period of time, but do not include capital assets such as land and buildings. Fund liabilities include amounts that are to be paid within a short period after the end of the fiscal year. The difference between a fund's total assets plus deferred outflows of resources less total liabilities and deferred inflows of resources is labeled as the fund balance, and generally indicates the amount that can be used to finance the next fiscal year's activities. The statement of revenues, expenditures and changes in fund balances for governmental funds reports only those revenues and expenditures that were collected or paid during the current period or very shortly after the end of the year.

For the most part, the balances and activities accounted for in the governmental funds are also reported in the governmental activities columns of the government-wide financial statements. However, because of the difference in accounting basis used to prepare fund financial statements and government-wide financial statements, there are often significant differences between the totals presented. For this reason, there is a reconciliation after the balance sheet that reconciles the total fund balances to the net position presented in the governmental activities column on the statement of net position. Also, there is a reconciliation after the statement of revenues, expenditures, and changes in fund balances that reconciles the total change in fund balances for all governmental funds to the change in net position as reported in the governmental activities column in the statement of activities.

The City presents in separate columns funds that are most significant to the City (major funds) and all other governmental funds are aggregated and reported in a single column (nonmajor funds). The City's governmental fund financial statements are presented on pages 36-49.

### ***Proprietary funds***

Proprietary fund financial statements consist of a statement of net position, statement of revenues, expenses, and changes in fund net position and statement of cash flows. These statements are prepared on an accounting basis that is similar to the basis used to prepare the government-wide financial statements. For financial reporting purposes, proprietary funds are grouped into enterprise funds and internal service funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer utility, performing arts hall, solid waste collection, golf course, auditoriums, and parking system. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses separate internal service funds to account for its fleet maintenance activities, management information systems, benefits and self-insurance programs, and its equipment replacement activities. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the major enterprise funds, which are Water and Sewer, Van Wezel Performing Arts Hall and Solid Waste Collection. The remaining nonmajor enterprise funds are combined and presented as other funds on the proprietary funds financial statements. All internal service funds are considered to be nonmajor funds and are combined into a single, aggregated presentation in the proprietary fund financial statements.

The proprietary fund financial statements can be found on pages 50-57 of this report.

### ***Fiduciary funds***

Fiduciary fund financial statements consist of a statement of fiduciary net position and a statement of changes in fiduciary net position. Assets held by the City for other parties, either as a trustee or as an agent, and that cannot be used to finance the City's own operating programs, are reported in the fiduciary funds. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 58-59 of this report.

### ***Component Units***

Discretely presented component unit financial statements can be found on pages 60-61 of this report.

### ***Notes to the financial statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 65-129 of this report.

### ***Other information***

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees. Required supplementary information can be found on pages 132-150 of this report.

Budgetary comparison schedules for combining statements of nonmajor governmental, nonmajor enterprise, internal service, and fiduciary funds begin on page 164.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities by \$410,663,482 at the close of the most recent fiscal year. The following schedule is a summary of the Statement of Net Position found on page 34 of this report and provides comparable data for the previous fiscal year:

### City of Sarasota's Net Position

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 132,754,273	\$ 122,590,134	\$ 91,656,115	\$ 101,619,377	\$ 224,410,388	\$ 224,209,511
Capital assets, net of depreciation	221,361,056	217,509,646	258,767,554	238,475,033	480,128,610	455,984,679
<b>Total assets</b>	<b>354,115,329</b>	<b>340,099,780</b>	<b>350,423,669</b>	<b>340,094,410</b>	<b>704,538,998</b>	<b>680,194,190</b>
<b>Total deferred outflows of resources</b>	<b>23,810,498</b>	<b>25,137,418</b>	<b>6,308,791</b>	<b>5,412,324</b>	<b>30,119,289</b>	<b>30,549,742</b>
Current and other liabilities	18,286,684	16,142,977	20,730,052	18,046,451	39,016,736	34,189,428
Long-term liabilities outstanding	147,800,112	163,820,524	109,300,203	101,818,227	257,100,315	265,638,751
<b>Total liabilities</b>	<b>166,086,796</b>	<b>179,963,501</b>	<b>130,030,255</b>	<b>119,864,678</b>	<b>296,117,051</b>	<b>299,828,179</b>
<b>Total deferred inflows of resources</b>	<b>19,710,813</b>	<b>10,250,672</b>	<b>8,166,941</b>	<b>6,616,798</b>	<b>27,877,754</b>	<b>16,867,470</b>
<b>Net position:</b>						
Net investment in capital assets	179,406,368	174,105,644	184,854,498	167,380,780	364,260,866	341,486,424
Restricted	69,051,229	61,734,312	5,112,714	13,778,071	74,163,943	75,512,383
Unrestricted	(56,329,379)	(60,816,931)	28,568,052	37,866,407	(27,761,327)	(22,950,524)
<b>Total net position</b>	<b>\$ 192,128,218</b>	<b>\$ 175,023,025</b>	<b>\$ 218,535,264</b>	<b>\$ 219,025,258</b>	<b>\$ 410,663,482</b>	<b>\$ 394,048,283</b>

At September 30, 2019, the City is able to report positive balances in all categories of net position except for the governmental activities unrestricted net position. The negative unrestricted net position for the governmental activities is due to the implementation of GASB Statement No. 68, *Accounting and Financial Reporting of Pensions*, in fiscal year 2015 which resulted in a beginning net position reduction of \$73,790,484. In addition, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, was implemented in fiscal year 2018 which resulted in a beginning net position reduction of \$10,452,641.

The largest portion of the City's net position, \$364,260,866 reflects its investment in capital assets (e.g., land, buildings, improvements, infrastructure and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should still be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of the City's net position, \$74,163,943, represents resources that are subject to external restrictions on how they may be used. Of the total net position at September 30, 2019, a deficit amount of

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\$27,761,327 represents unrestricted net position (a negative amount of \$56,329,379 for governmental activities and a positive amount of \$28,568,052 for business-type activities).

The following is a summary of the information presented in the Statement of Activities found on page 35 of this report:

**City of Sarasota's Changes in Net Position**

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
<b>Revenues:</b>						
Program Revenues:						
Charges for services	\$ 12,828,017	\$ 12,774,361	\$ 77,975,365	\$ 73,004,130	\$ 90,803,382	\$ 85,778,491
Operating grants and contributions	18,871,029	6,862,001	1,319,757	1,564,629	20,190,786	8,426,630
Capital grants and contributions	2,939,243	7,753,085	--	--	2,939,243	7,753,085
General Revenues:						
Property taxes	36,074,226	32,680,481	--	--	36,074,226	32,680,481
Other taxes	28,798,607	28,077,242	--	--	28,798,607	28,077,242
Other	14,785,556	10,551,480	2,900,222	852,850	17,685,778	11,404,330
<b>Total revenues</b>	<b>114,296,678</b>	<b>98,698,650</b>	<b>82,195,344</b>	<b>75,421,609</b>	<b>196,492,022</b>	<b>174,120,259</b>
<b>Expenses:</b>						
Governmental Activities:						
General government	12,223,245	14,287,513	--	--	12,223,245	14,287,513
Public safety	39,754,287	39,168,721	--	--	39,754,287	39,168,721
Physical environment	16,196,171	8,142,455	--	--	16,196,171	8,142,455
Transportation	12,455,769	10,178,693	--	--	12,455,769	10,178,693
Culture & recreation	5,622,968	2,089,411	--	--	5,622,968	2,089,411
Economic environment	6,378,987	4,686,279	--	--	6,378,987	4,686,279
Human services	1,059,994	730,889	--	--	1,059,994	730,889
Interest on long-term debt	1,940,064	2,030,137	--	--	1,940,064	2,030,137
Business-type Activities:						
Water and Sewer	--	--	47,623,927	41,753,490	47,623,927	41,753,490
Van Wezel Performing Arts Hall	--	--	15,337,759	12,040,458	15,337,759	12,040,458
Solid Waste	--	--	13,140,286	11,711,681	13,140,286	11,711,681
Parking Management	--	--	4,508,473	2,921,038	4,508,473	2,921,038
Bobby Jones Golf Course	--	--	2,970,407	2,773,527	2,970,407	2,773,527
Municipal Auditoriums	--	--	664,486	504,273	664,486	504,273
<b>Total expenses</b>	<b>95,631,485</b>	<b>81,314,098</b>	<b>84,245,338</b>	<b>71,704,467</b>	<b>179,876,823</b>	<b>153,018,565</b>
Increase (decrease) in net position before other items	18,665,193	17,384,552	(2,049,994)	3,717,142	16,615,199	21,101,694
Transfers	(1,560,000)	(1,977,959)	1,560,000	1,977,959	--	--
Increase (decrease) in net position	17,105,193	15,406,593	(489,994)	5,695,101	16,615,199	21,101,694
Net position - beg. of year	175,023,025	159,616,432	219,025,258	213,330,157	394,048,283	372,946,589
Net position - end of year	<u>\$ 192,128,218</u>	<u>\$ 175,023,025</u>	<u>\$ 218,535,264</u>	<u>\$ 219,025,258</u>	<u>\$ 410,663,482</u>	<u>\$ 394,048,283</u>

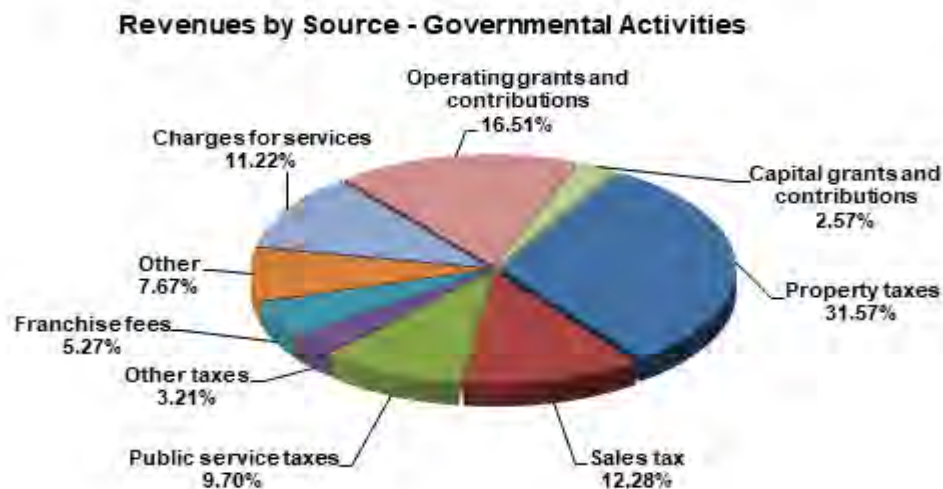
**Governmental Activities**

As shown on the previous page governmental activities increased the City's net position by \$17.1 million in 2019 compared to a \$15.4 million increase in 2018. A further detail of the expenses and program revenues for governmental activities in 2019 compared to 2018 is below:

Expenses and Net Program Revenue (Expense) - Governmental Activities

Program	2019			2018		
	Expenses	Program Revenues	Net	Expenses	Program Revenues	Net
General Government	\$ 12,223,245	\$ 1,778,792	\$ (10,444,453)	\$ 14,287,513	\$ 1,372,755	\$ (12,914,758)
Public Safety	39,754,287	10,009,876	(29,744,411)	39,168,721	9,520,969	(29,647,752)
Physical Environment	16,196,171	11,053,188	(5,142,983)	8,142,455	2,224,062	(5,918,393)
Transportation	12,455,769	2,778,896	(9,676,873)	10,178,693	8,437,622	(1,741,071)
Culture and Recreation	5,622,968	3,417,660	(2,205,308)	2,089,411	1,118,655	(970,756)
Economic Environment	6,378,987	5,599,877	(779,110)	4,686,279	4,715,384	29,105
Human Services	1,059,994	-	(1,059,994)	730,889	-	(730,889)
Interest Expense	1,940,064	-	(1,940,064)	2,030,137	-	(2,030,137)
<b>Total</b>	<b>\$ 95,631,485</b>	<b>\$ 34,638,289</b>	<b>\$ (60,993,196)</b>	<b>\$ 81,314,098</b>	<b>\$ 27,389,447</b>	<b>\$ (53,924,651)</b>

The table above shows that program revenues are not sufficient to cover expenses for any of the City's governmental activities for 2019. This is not unusual; governmental activities are primarily funded with general revenues. The following graph shows the composition of revenues for the City's governmental activities:



The net program (expense) above was \$61.0 million in 2019 and \$53.9 million in 2018. These net program expenses must be funded from general revenues, transfers, or from beginning net position. The following is a comparison of these general revenue sources for the last two years:

General Revenues and Transfers

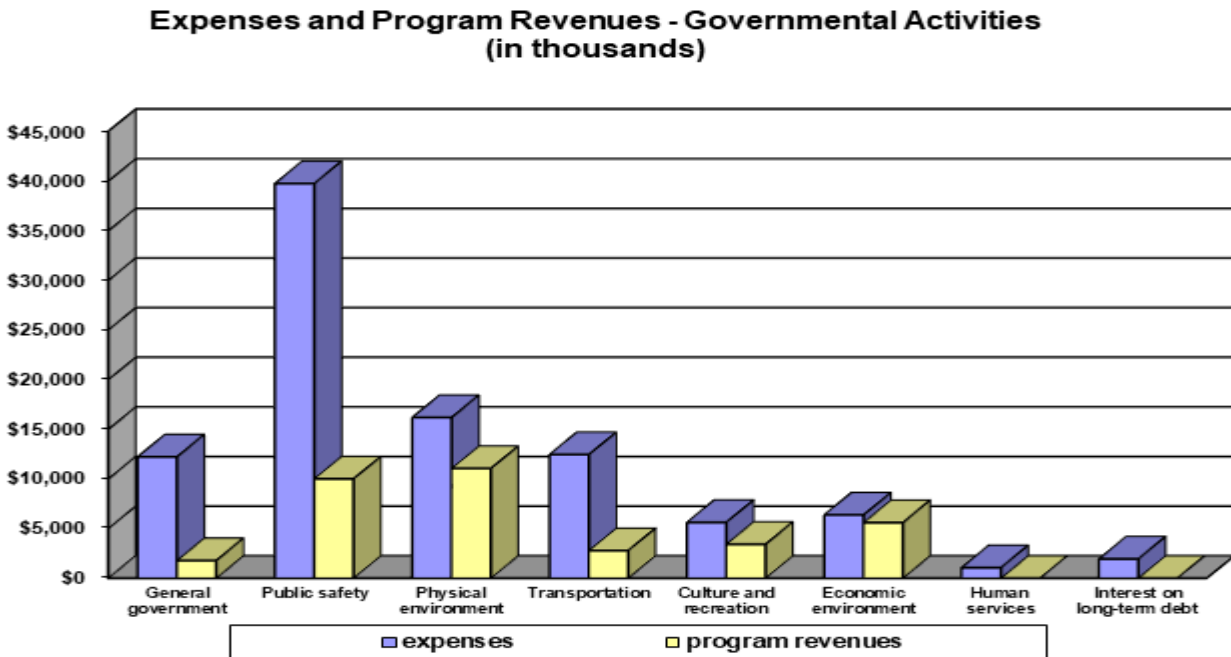
	<u>2019</u>	<u>% of Total</u>	<u>2018</u>	<u>Increase (Decrease)</u>	<u>% change</u>
<b>General Revenues:</b>					
Property taxes	\$ 36,074,226	46.19%	\$ 32,680,481	\$ 3,393,745	10.38%
Gasoline taxes	2,673,665	3.42%	2,662,715	10,950	0.41%
Sales taxes	14,039,968	17.98%	13,414,362	625,606	4.66%
Public service taxes	11,090,572	14.20%	10,973,068	117,504	1.07%
Business taxes	950,142	1.22%	981,692	(31,550)	-3.21%
Other taxes	44,260	0.06%	45,405	(1,145)	-2.52%
Franchise fees	6,021,672	7.71%	5,918,250	103,422	1.75%
State revenue sharing	2,021,900	2.59%	1,953,814	68,086	3.48%
Investment earnings	4,467,971	5.72%	764,347	3,703,624	484.55%
Other	2,274,013	2.91%	1,915,069	358,944	18.74%
Net transfers	<u>(1,560,000)</u>	<u>-2.00%</u>	<u>(1,977,959)</u>	<u>417,959</u>	<u>-21.13%</u>
<b>Total</b>	<u>\$ 78,098,389</u>	<u>100.00%</u>	<u>\$ 69,331,244</u>	<u>\$ 8,767,145</u>	<u>498.19%</u>

General revenues and transfers increased by \$8.7 million from 2019 to 2018, as shown in the preceding table. The increase is attributed to the following:

- Property tax revenue increased \$3,393,745, a 10.38% increase. The increase is a result of the City's assessed values rising 8.87% over last year and the City's overall millage rate for the current year increased from 3.4473 to 3.5150.
- Sales tax revenue increased \$625,606 for the year due to the improved economy. Sales tax revenue has been gradually increasing for the last nine years.
- Investment earnings increased \$3,703,624 from \$764,347, in 2018 to \$4,467,971 in 2019 due to more favorable yields on fixed income securities.



The following chart compares expenses with program revenues for the City's governmental activities:



### Business-type Activities

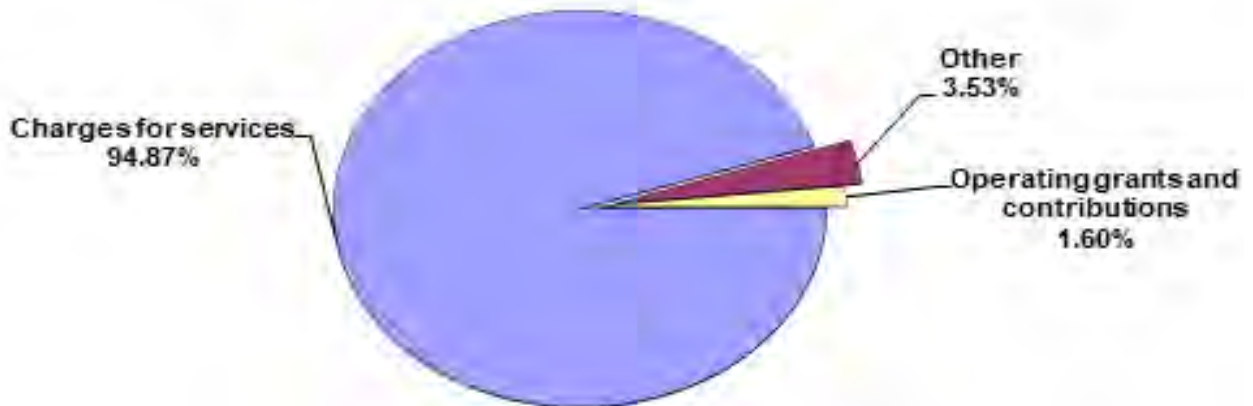
As stated previously, business-type activities decreased the City's net position \$489,994 in 2019 compared to an increase of \$5.7 million in 2018 as a result of operations. The following is a comparison for the last two years:

#### Changes in Net Position - Business-type Activities

Program	2019			2018		
	Expenses	Program Revenue	Net	Expenses	Program Revenue	Net
Water and Sewer	\$ 47,623,927	\$ 47,391,361	\$ (232,566)	\$ 41,753,490	\$ 47,364,734	\$ 5,611,244
Van Wezel	15,337,759	14,166,812	(1,170,947)	12,040,458	11,923,775	(116,683)
Solid Waste	13,140,286	12,496,541	(643,745)	11,711,681	10,892,212	(819,469)
Parking Management	4,508,473	2,848,051	(1,660,422)	2,921,038	1,638,481	(1,282,557)
Bobby Jones Golf Course	2,970,407	2,052,442	(917,965)	2,773,527	1,961,624	(811,903)
Municipal Auditoriums	664,486	339,915	(324,571)	504,273	787,933	283,660
<b>Total</b>	<u>\$ 84,245,338</u>	<u>\$ 79,295,122</u>	<u>(4,950,216)</u>	<u>\$ 71,704,467</u>	<u>\$ 74,568,759</u>	<u>2,864,292</u>
General Revenues			2,900,222			852,850
Net Transfers			1,560,000			1,977,959
Change in Net Position			<u>\$ (489,994)</u>			<u>\$ 5,695,101</u>

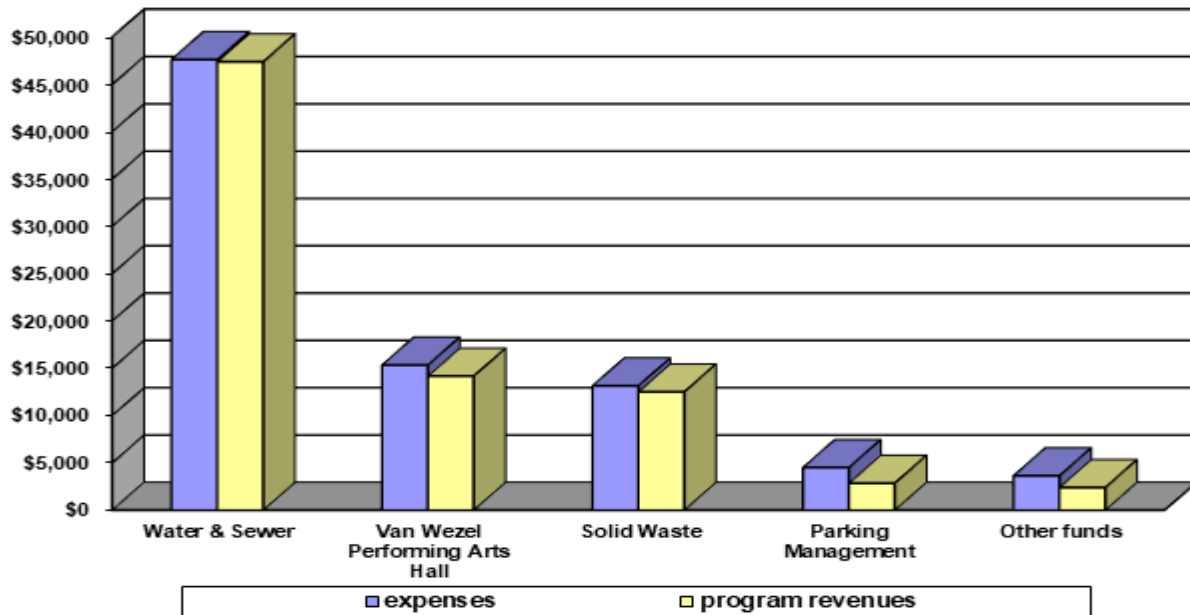
The following graph shows the composition of revenues for the City's business-type activities:

**Revenues by Source - Business-type Activities**



The following chart compares expenses with program revenues for the City's business-type activities:

**Expenses and Program Revenues - Business-type Activities  
 (in thousands)**



## Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental funds

The fund financial statements for the governmental funds are provided on pages 26-35. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$99,322,629 an increase of \$5,380,278 for the year. Approximately 20% of this amount (\$20,060,734) constitutes unassigned fund balance, which is available for spending at the City's discretion subject to budgetary constraints, legal, or other requirements. The remainder of fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending. Significant restrictions include: 1) restricted for infrastructure improvements (\$23,603,904), 2) restricted for community redevelopment (\$6,719,676), 3) restricted for building services (\$12,365,448), 4) restricted for transportation (\$12,025,904), and 5) restricted for Housing and Community Development (\$7,209,572).

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$22,991,192, while total fund balance was \$27,751,943. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 30.9% (or 3.7 months) of total General Fund expenditures and transfers out.

Revenues and transfers in for the City's General Fund increased by \$10,182,029 since the prior year. Key factors for the increases in revenue are:

- The General Fund's ad valorem tax revenue increased \$3,333,384. This is attributable to a \$855 million increase in taxable value and increase in the milage rate of .0904. This increase from 3.1728 to 3.2632 mills was necessary to operate the net cost of newly acquired parks.
- Intragovernmental revenues increased by \$2,877,202 for the current year. \$1,834,882 of the increase was FEMA reimbursements for Hurricane Irma and \$881,682 was the first payment from Sarasota County to provide funding for parks and recreation facilities.
- For one current year, there was a \$1,242,167 increase from the prior year in investment earnings. Yields on fixed income securities improved significantly for the current year.

Expenditures and transfers out for the General Fund increased by \$6,127,254. \$2,010,615 of the increase is due to expenditures for parks and recreation facilities. Most of this increase is for facilities previously managed by Sarasota County. Another \$2,400,000 of the increase was a transfer out to the new Parks and Recreation Special District to establish startup funding.

The Community Redevelopment Agency Fund accounts for the operations of the City of Sarasota Community Redevelopment Agency (CRA). The total revenues for the year were \$471,819 and included tax increment revenue of \$50,061, miscellaneous revenue of \$136,828, and investment earnings of \$284,930. Expenditures of \$2,299,788 included the following:

• Lemon Avenue Streetscape	\$1,565,558
• North Palm Avenue Streetscape	331,373
• Parking Garages Occupancy System	79,281
• Newtown Road Improvements	69,639
• Newtown Cultural Arts Center	64,024
• Other miscellaneous project costs and events	189,913

The Community Redevelopment Agency Fund has a fund balance of \$6,719,676 as of September 30, 2019, which is reserved for specific projects identified and approved in the CRA's annual budget.

The Housing & Community Development (OHCD) Fund administers Federal housing and community development programs both in the City and County. Total revenues for the current year were \$2,998,996 and expenditures and transfers out were \$2,552,176. During the year, OHCD partnered with non-profits to create housing for low-income households and assisted low-income homeowners with roof replacements, air conditioning units, plumbing and other repairs.

The Penny Sales Tax Fund accounts for the revenue from the one-cent local option sales surtax. Total revenues for the year were \$10,835,692 with \$8,791,953 coming from the Infrastructure Sales Surtax, \$741,221 from investment earnings, a \$122,518 insurance reimbursement, and \$1,180,000 for capital lease proceeds. Expenditures and transfers out for the year totaled \$10,835,614. The net increase in fund balance was \$78 resulting in a fund balance at the end of 2019 of \$24,367,535. Expenditures and transfers out for the current year included the following capital improvement projects:

• Street reconstruction	\$1,064,015
• Debt service transfer out for Parks & Community Center projects	1,322,146
• Osprey Avenue resurfacing	479,041
• Parks and Recreation facility upgrades	1,263,078
• Police Vehicles	1,971,338
• Information Technology projects	1,185,325
• Lighting improvements	594,819
• Arlington Park improvements	588,553
• Galilee/Woodlawn Cemetery	234,667
• Other miscellaneous projects	2,132,032

The Parks and Recreation Special District Fund was created on November 5, 2018 as a dependent special district. The district was created to acquire, construct, reconstruct, maintain, repair, add to and operate recreational facilities. For the current year, the only activity was a \$2.4 million transfer in from the General Fund.

The Development Services Fund tracks the costs to administer the Florida Building Code. Revenues are specifically designated by Florida Statutes to pay the costs of building/development services. For the current year, licenses and permit fees were \$6,465,069, a \$271,954 increase over the prior year, as construction continues to rise in the city. Total revenues of \$7,688,489 also included \$778,955 for charges for services, \$442,571 of investment earnings, and \$1,894 of miscellaneous revenues. Expenditures and transfers out for the year totaled \$6,291,896, resulting in a net increase in fund balance of \$1,396,593.

The Tourist Development Tax Fund is used to account for revenues received for beach maintenance, restoration, re-nourishment and erosion control. For the current year revenues totaled \$5,609,649, of which \$4,662,952 was tourist taxes, \$942,903 was FEMA reimbursements, and \$3,794 was investment earnings. Expenditures were \$10,536,389, all for the re-nourishment of the beach on Lido Key.

## Enterprise funds

The fund financial statements for the City's enterprise funds provide essentially the same type of information found in the business-type activities column of the government-wide financial statements, but in more detail, and by fund. The following is a discussion of each fund's performance for 2019, compared to the prior year.

#### *Water & Sewer Fund*

Water utility activities include water supply, treatment, storage and distribution. Sewer utility activities include collection, treatment, and disposal. This fund also includes a reclaimed water distribution system. All three activities require billing and collection, repair/maintenance, and other administrative functions. The Water & Sewer Fund reported an increase in net position of \$1.9 million for 2019 compared to a \$6.1 million increase for 2018.

Operating revenues of the Water and Sewer Fund decreased \$192,296 for the current year. This decrease is mainly attributed to a \$190,399 decrease in connection fees.

Operating expenses for the Water and Sewer Fund increased by \$5,516,622 a 13.7% increase. Most of the increase was due to actuarial expenses for the pension and OPEB benefit plans for employees.

#### *Van Wezel Performing Arts Hall Fund*

This fund accounts for the revenues and expenses of a world class performing arts hall which provides a wide variety of entertainment, including performances by nationally and internationally known theater, ballet and musical groups. The fund reported a decrease in net position of \$766,265 for 2019 compared to a \$71,248 decrease in 2018.

Operating revenues for the Van Wezel Performing Arts Hall increased \$2,254,492 in the current year. The increase was due to more performances in 2019 than in 2018. With more performances, performance fees and other performance expenses increased by \$1,455,221, leading to an overall operating expense increase of \$3,293,797. Also, \$751,467 of actuarial expenses for pension and OPEB benefit plan costs are included in this increase.

#### *Solid Waste Management Fund*

Solid waste operations include the collection and disposal activities of refuse and recycling. The fund reported a decrease in net position of \$303,636 for 2019 compared to a \$561,355 decrease in 2018. The fund had an operating revenue increase of \$1,615,221 for the current year, which was attributed to a 8.34% rate increase for residential customers and a 5.0% rate increase for commercial customers

Operating expenses increased by \$1,365,093. Most of this increase is from additional personnel costs for the collection and processing of recyclable materials along with the collection of bulk waste and yard waste versus using outside contracted services. In addition, actuarial expenses for pension and OPEB benefits plans costs accounted for \$470,301 of the increase.

#### *Parking Management Fund*

Parking Management is responsible for oversight and maintenance of the City's four parking garages, 17 public parking lots, on street parking and enforcement of parking regulations. The fund reported a decrease in net position of \$1,287,962 for 2019 compared to a \$751,100 decrease in 2018.

The \$1,009,570 increase in operating revenues for 2019 were offset by a \$1,736,925 increase in operating expenses. Contributing to the increase in operating costs are \$589,611 in repairs and maintenance to bury power lines in the medians leading to St. Armands, \$522,577 in costs for operations of the new St. Armands paid parking area, and \$254,249 in higher depreciation expense for new capital assets placed in service.

Other factors concerning the finances of the proprietary funds have been addressed in the discussion of the City's business-type activities.

### **General Fund Budgetary Highlights**

Overall the General Fund revenue and transfers in budget was increased by \$317,410. This amount includes an increase of \$200,000 from the sale of a building and \$117,410 of grant funding for the Police marine patrol. The General Fund expenditure and transfers out budget increased for the year by \$5,883,852. The difference between the original expenditures budget and the final budget are summarized as follows:

- \$2,400,000 increase for the Parks and Recreation Special District fund using fund balance.
- \$200,000 increase for GWIZ demolition.
- \$399,947 increase for the Transportation Master Plan.
- \$490,000 increase for an additional transfer to subsidize the Bobby Jones Golf Course.
- \$206,225 increase for Lido Beach cancelled lease.
- \$48,500 increase for a water taxi feasibility study.
- \$500,000 increase for Affordable Housing Initiative Fund.
- \$1,639,180 increase for re-appropriation of projects that were budgeted in the previous fiscal year but not completed. Those projects included the following:
  - \$162,000 for a comprehensive treatment court for adults with a history of criminal justice involvement.
  - \$190,000 for Bayfront/Island Park improvements.
  - \$48,359 for a City-Wide space study.
  - \$382,190 for St. Armands parking meters.
  - \$67,000 for homelessness response lodging out of door.
  - \$97,596 for right of way impact mitigation.
  - \$610,000 for a central records facility.
  - \$82,035 for various other projects.

Actual revenues and transfers in were greater than final budget by \$10,647,751 and actual expenditures and transfers out were less than budgeted expenditures by a total of \$5,287,332. This resulted in a positive budget variance of \$10,647,751. Most of this savings was achieved by higher than expected revenues and the committed efforts to control costs at all levels of management.

The final budget anticipated \$6,403,424 to be expended from available fund balance. However, revenues were greater than budgetary estimates and expenditures were less than budgetary estimates as discussed above. This resulted in a positive change in fund balance of \$4,244,327, \$10,647,751 more than was anticipated by the final budget.

## Capital Asset and Debt Administration

### Capital Assets

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2019, is \$480,128,610 (net of accumulated depreciation). This investment in capital assets includes land, art collections, construction in progress, buildings, improvements, infrastructure, utility systems and equipment. The total increase (additions less retirements and depreciation) in the City's investment in capital assets for the current fiscal year was \$24,143,935 (a 1.8% increase for governmental activities and a 8.5% increase for business-type activities).

The schedule below reflects the City's capital assets as of September 30, 2019 and 2018:

#### City of Sarasota's Capital Assets (Net of Depreciation)

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Land	\$ 40,783,077	\$ 40,783,077	\$ 11,869,613	\$ 11,869,613	\$ 52,652,690	\$ 52,652,690
Art collections	1,587,683	1,498,183	218,397	218,397	1,806,080	1,716,580
Buildings	51,367,781	52,508,704	45,835,526	33,693,269	97,203,307	86,201,973
Improvements and						
Infrastructure	104,979,549	109,076,828	9,052,700	8,373,847	114,032,249	117,450,675
Utility systems	--	--	130,020,652	124,537,052	130,020,652	124,537,052
Equipment	7,928,708	7,079,700	8,757,131	4,366,477	16,685,839	11,446,177
Construction in progress	14,714,258	6,563,154	53,013,535	55,416,378	67,727,793	61,979,532
<b>Total</b>	<b>\$ 221,361,056</b>	<b>\$ 217,509,646</b>	<b>\$ 258,767,554</b>	<b>\$ 238,475,033</b>	<b>\$ 480,128,610</b>	<b>\$ 455,984,679</b>

Additional information on the City's capital assets can be found in Note 6 on pages 93-94 of this report.

Major capital asset activity during the current fiscal year included the following:

- Various system additions and improvements were completed in the Water and Sewer Fund at a cost of \$13,553,715 and construction began on others at a cost of \$14,083,612.
- The construction of the new St. Armands Parking Garage and area improvements were completed at a cost of \$14,959,471.

**Long-term debt**

At the end of the current fiscal year, the City had total bonded debt outstanding of \$112,050,346 . Of this amount, \$34,885,000 comprises debt backed by the full faith and credit of the City. The remainder of the City's debt represents bonds secured solely by specified revenue sources (i.e., special obligation bonds, and revenue bonds).

Two major rating institutions (Moody's Investors Service, and Fitch Ratings) have evaluated the City's financial management, economic conditions and administrative practices. The bond ratings reflect that the City's bonds have the characteristics of investment quality, as shown below:

	Moody's Investors <u>Service</u>	Fitch <u>Ratings</u>
General Obligation	Aa1	AA+
Special Obligation	Aa2	AA
Water and Sewer	Aa2	AA

The schedule below reflects the City's outstanding debt as of September 30, 2019 and 2018:

**City of Sarasota's Outstanding Debt and Loans Payable**

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	2019	2018	2019	2018	2019	2018
General obligation bonds	\$ 33,430,000	\$ 34,885,000	\$ --	\$ --	\$ 33,430,000	\$ 34,885,000
Special obligation bonds	13,832,785	15,095,346	--	--	13,832,785	15,095,346
Revenue bonds	--	--	59,090,000	62,070,000	59,090,000	62,070,000
Total bonds	47,262,785	49,980,346	59,090,000	62,070,000	106,352,785	112,050,346
Loans payable	--	--	12,454,853	6,114,250	12,454,853	6,114,250
Total bonds & loans	<u>\$ 47,262,785</u>	<u>\$ 49,980,346</u>	<u>\$ 71,544,853</u>	<u>\$ 68,184,250</u>	<u>\$ 118,807,638</u>	<u>\$ 118,164,596</u>

The City's total debt increased by \$643,042. The key factors in this increase are:

- Refunded debt was \$720,000 less than the originally issued debt.
- \$6,340,603 of loan proceeds were drawn on a state revolving loan for the Lift Station 87 Project.
- Scheduled principal payments of \$4,977,561 were paid when due.

Additional information on the City's long-term debt can be found in Note 8 on pages 96-101 of this report.

**Economic Factors and Next Year's Budget and Rates**

The General Fund budget for the 2020 fiscal year was balanced without the use of unassigned fund balance. The City's reserve policy states that the City will establish an unassigned fund balance in the General Fund for emergency purposes and/or liquidity purposes of two to three (17% to 25%) months of General Fund expenditures to indicate that it is in sound financial condition. The fund balance for 2020 will result in an estimated unassigned fund balance of \$19,412,410 at September 30, 2020, 25.8% of budgeted expenditures.

The City is faced with balancing strong growth in some revenue categories against others that can be highly volatile with significant fluctuations through economic cycles. As such, a thoughtful and disciplined approach to budgeting and spending is necessary. Factors considered in preparing the City's 2020 fiscal year budget were:

- The taxable value of commercial and residential property increased 7.1% from last year's certified valuation. The \$745 million increase in taxable value for 2020 is the eighth consecutive year that property values have increased.
- No adjustment was made to the General Fund property tax rate of 3.2632. Since the property valuation for the 2020 year increased, property tax revenue is expected to increase \$2,310,926. With the creation of the Parks and Recreation Special District, a transfer equivalent to .6669 of the 3.2632 City millage, or \$7,217,697 from the General Fund has been allocated for the Parks and Recreation District Special Revenue Fund.
- The City's population changed slightly from 55,832 reported in 2018 to 56,692 for 2019.
- The City of Sarasota unemployment rate for September 2019 was 2.7%, a decrease of 0.2% from the September 2018 rate of 2.9%. The Sarasota County unemployment rate for September 2019 was 2.8%, a decrease of 0.3% from the 3.1% rate reported in September 2018 and lower than the State and Federal rates (3.0% and 3.5% respectively).

## **Requests for Information**

This financial report is designed to provide users with a general overview of the City of Sarasota's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, P.O. Box 1058, Sarasota, Florida 34230-1058 or telephone (941) 263-6407. You can also access our website at [www.sarasotafl.gov](http://www.sarasotafl.gov).





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## **Basic Financial Statements**



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# Basic Financial Statements

This part of the City of Sarasota's comprehensive annual financial report represents a minimum combination of financial statements and note disclosures required for fair representation in conformity with Generally Accepted Accounting Principles (GAAP).

## **Contents**

### **Government-Wide Financial Statements**

## **Page**

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This focus of the Government-Wide Financial Statements is on the overall financial position and activities of the City. These financial statements incorporate all of the City's governmental and business-type activities, as well as its nonfiduciary component units. There are two basic government-wide financial statements: the Statement of Net Position and the Statement of Activities

### **Fund Financial Statements**

36-59

The focus of the Fund Financial Statements have a short-term emphasis and for the most part, measure and account for cash and other assets that can be easily converted to cash. The Governmental Fund Financial Statements consist of a Balance Sheet/Statement of Net Position, and a Statement of Revenues, Expenditures and Changes in Fund Balance/Net Position

### **Component Unit Financial Statements**

60-61

Component Units are entities for which the City is considered to be financially accountable. In addition to the separate column in the Government-Wide Financial Statements, the Component Units Financial Statements include the Statement of Net Position and the Statement of Activities

### **Notes to the Financial Statements**

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The Notes to the Financial Statements are a presentation of information integral to the financial statements and essential to a user's understanding of City's financial position.

**City of Sarasota, Florida**  
**Statement of Net Position**  
**September 30, 2019**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	<b>Component Units</b>
<b>Assets</b>				
Cash and cash equivalents	\$ 12,394,505	\$ 18,742,252	\$ 31,136,757	\$ 147,382
Investments	105,798,365	59,340,879	165,139,244	1,536,681
Receivables (net):				
Accounts	2,143,850	5,265,337	7,409,187	--
Interest	392,391	248,152	640,543	5,624
Notes	295,072	--	295,072	--
Special assessments	100,952	4,420,000	4,520,952	--
Internal balances	1,515,105	(1,515,105)	--	--
Due from other governmental agencies	9,500,376	3,949,444	13,449,820	30
Inventories	62,542	574,200	636,742	--
Prepaid items	551,115	630,956	1,182,071	--
Capital assets:				
Non-depreciable	57,085,018	65,101,545	122,186,563	1,376
Depreciable (net)	164,276,038	193,666,009	357,942,047	1,104,810
Total assets	<u>354,115,329</u>	<u>350,423,669</u>	<u>704,538,998</u>	<u>2,795,903</u>
<b>Deferred Outflows of Resources</b>				
Related to refunding	2,094,506	1,242,706	3,337,212	--
Related to pension	16,101,385	2,918,027	19,019,412	--
Related to OPEB	5,614,607	2,148,058	7,762,665	--
Total deferred outflows of resources	<u>23,810,498</u>	<u>6,308,791</u>	<u>30,119,289</u>	<u>--</u>
<b>Liabilities</b>				
Accounts payable	7,531,286	6,267,370	13,798,656	33,506
Retainages payable	216,324	1,081,074	1,297,398	--
Liability for unpaid claims	2,791,859	--	2,791,859	--
Due to other governmental agencies	2,332,598	340,010	2,672,608	11
Accrued interest payable	605,580	965,566	1,571,146	--
Accrued wages	2,046,782	808,489	2,855,271	4,972
Unearned revenue	2,082,287	10,003,293	12,085,580	--
Customer deposits	679,968	1,264,250	1,944,218	--
Noncurrent liabilities:				
Due within one year	5,794,349	3,980,604	9,774,953	--
Due in more than one year	142,005,763	105,319,599	247,325,362	--
Total liabilities	<u>166,086,796</u>	<u>130,030,255</u>	<u>296,117,051</u>	<u>38,489</u>
<b>Deferred Inflows of Resources</b>				
Unavailable revenue - special assessments	--	4,420,000	4,420,000	--
Pension Related	17,279,835	2,811,245	20,091,080	--
OPEB Related	2,430,978	935,696	3,366,674	--
Total deferred inflows of resources	<u>19,710,813</u>	<u>8,166,941</u>	<u>27,877,754</u>	<u>--</u>
<b>Net Position</b>				
Net investment in capital assets	179,406,368	185,403,654	364,810,022	1,106,186
Restricted for:				
Parks and Recreation District	2,400,000	--	2,400,000	--
Infrastructure improvements	23,603,904	--	23,603,904	--
Community redevelopment	6,719,676	--	6,719,676	--
Housing and community development	6,509,689	--	6,509,689	--
Building services	12,365,448	--	12,365,448	--
Transportation	12,025,904	--	12,025,904	--
Law enforcement programs	454,077	--	454,077	--
Golden Gate Point streetscape	168,607	--	168,607	--
Tourist development	763,631	--	763,631	--
Grant programs	41,275	--	41,275	--
Economic development	2,276,695	--	2,276,695	--
Debt service	659,786	4,777,747	5,437,533	--
Construction	164,207	334,967	499,174	--
Unrestricted (deficit)	(55,431,049)	28,018,896	(27,412,153)	1,651,228
Total net position	<u>\$ 192,128,218</u>	<u>\$ 218,535,264</u>	<u>\$ 410,663,482</u>	<u>\$ 2,757,414</u>

**City of Sarasota, Florida**  
Statement of Activities  
For the Year Ended September 30, 2019

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component Units
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	
Governmental activities:							
General government	\$ 12,223,245	\$ 1,507,634	\$ 271,158	\$ (10,444,453)	\$	\$	\$ (10,444,453)
Public safety:							
Police	30,266,287	1,498,271	867,454	302,966	(27,597,596)	--	(27,597,596)
Fire	3,231,926	--	127,734	--	(3,104,192)	--	(3,104,192)
Building inspections	5,461,397	6,660,220	--	--	1,198,823	--	1,198,823
Other public safety	794,677	553,231	--	--	(241,446)	--	(241,446)
Physical environment	16,196,171	71,362	10,171,505	810,321	(5,142,983)	--	(5,142,983)
Transportation	12,455,769	1,569,207	154,895	1,054,794	(9,676,873)	--	(9,676,873)
Culture and recreation	5,622,968	968,092	1,949,564	500,004	(2,205,308)	--	(2,205,308)
Economic environment	6,378,987	--	5,599,877	--	(779,110)	--	(779,110)
Human services	1,059,994	--	--	--	(1,059,994)	--	(1,059,994)
Interest and fiscal charges	1,940,064	--	--	--	(1,940,064)	--	(1,940,064)
Total governmental activities	95,631,485	12,828,017	18,871,029	2,939,243	(60,993,196)	--	(60,993,196)
Business-type activities:							
Water and Sewer	47,623,927	47,047,292	344,069	--	--	(232,566)	(232,566)
Van Wezel	15,337,759	13,207,152	959,660	--	--	(1,170,947)	(1,170,947)
Solid Waste	13,140,286	12,496,541	--	--	--	(643,745)	(643,745)
Parking Management	4,508,473	2,848,051	--	--	--	(1,660,422)	(1,660,422)
Bobby Jones Golf Course	2,970,407	2,042,407	10,035	--	--	(917,965)	(917,965)
Municipal Auditoriums	664,486	333,922	5,993	--	--	(324,571)	(324,571)
Total business-type activities	84,245,338	77,975,365	1,319,757	--	(4,950,216)	--	(4,950,216)
Total primary government	\$ 179,876,823	\$ 90,803,382	\$ 20,190,786	\$ 2,939,243	\$ (60,993,196)	--	\$ (65,943,412)
Component Units:							
St. Armands Business Improvement District	\$ 257,666	--	--	--	--	--	\$ (257,666)
Downtown Improvement District	474,428	--	--	--	--	--	(474,428)
Total component units	\$ 732,094	\$	\$	\$	\$	\$	\$ (732,094)
General Revenues:							
Property taxes					36,074,226		36,074,226
Gasoline taxes					2,673,665		2,673,665
Sales tax					14,039,968		14,039,968
Public service taxes					11,090,572		11,090,572
Business licenses					950,142		950,142
Other taxes					44,260		44,260
Franchise fees					6,021,672		6,021,672
State revenue sharing, unrestricted					2,021,900		2,021,900
Investment earnings					4,467,971	2,758,000	7,225,971
Miscellaneous					1,914,002	--	1,914,002
Gain on disposition of capital assets					360,011	142,222	502,233
Transfers					(1,560,000)	1,560,000	--
Total general revenues and transfers					78,098,389	4,460,222	82,558,611
Change in net position					17,105,193	(489,994)	16,615,199
Net position - beginning					175,023,025	219,025,258	394,048,283
Net position - ending					\$ 192,128,218	\$ 218,535,264	\$ 410,663,482

The accompanying notes are an integral part of this statements.

**City of Sarasota, Florida**  
**Governmental Funds**  
**Balance Sheet**  
**September 30, 2019**

	<u>General</u>	<u>Community Redevelopment Agency</u>	<u>Housing and Community Development</u>
<b>Assets</b>			
Cash and Cash Equivalents	\$ 1,817,767	\$ 633,130	\$ 76,164
Investments	25,599,405	6,601,333	794,116
Receivables (net):			
Accounts	1,994,411	--	--
Interest	122,199	24,234	3,069
Interfund	1,890,644	--	--
Notes	--	--	126,957
Special Assessments	--	--	--
Due from other Funds	123,885	--	--
Due from other Governmental Agencies	1,326,594	--	766,996
Advances to Other Funds	707,727	--	--
Inventories	19,299	--	--
Prepaid Items	501,000	--	--
Total assets	<u>\$ 34,102,931</u>	<u>\$ 7,258,697</u>	<u>\$ 1,767,302</u>
<b>Liabilities</b>			
Accounts Payable	\$ 3,623,428	\$ 426,493	\$ 61,144
Retainage Payable	--	112,528	18,777
Due to other Funds	--	--	--
Due to other Governmental Agencies	863,853	--	9,541
Interfund Payables	--	--	--
Advance from other Funds	--	--	--
Accrued Wages	1,803,572	--	21,179
Accrued Interest Payable	--	--	--
Unearned Revenue	60,135	--	1,529,704
Customer Deposits	--	--	--
Total liabilities	<u>6,350,988</u>	<u>539,021</u>	<u>1,640,345</u>
<b>Deferred Inflows of Resources</b>			
Unavailable Revenue - Notes Receivable	--	--	126,957
Unavailable Revenue - Grants	--	--	--
Unavailable Revenue - Special Assessments	--	--	--
Total deferred inflows of resources	<u>--</u>	<u>--</u>	<u>126,957</u>
<b>Fund Balances</b>			
<b>Nonspendable:</b>			
Inventory	14,804	--	--
Prepaid Expenditures	501,000	--	--
<b>Restricted for:</b>			
Parks and Recreation	--	--	--
Infrastructure Improvements	--	--	--
Community Redevelopment	--	6,719,676	--
Housing and Community Development	--	--	--
Building Services	--	--	--
Transportation	--	--	--
Law Enforcement Programs	--	--	--
Golden Gate Point Streetscape	--	--	--
Tourist Development	--	--	--
Grant Programs	--	--	--
Economic Development	--	--	--
Debt Service	--	--	--
Construction	--	--	--
<b>Committed to:</b>			
Revenue Stabilization	2,527,117	--	--
Development Application System	--	--	--
Public Art	--	--	--
Citizens with Disabilities	--	--	--
Forestry	--	--	--
Affordable Housing	--	--	--
Law Enforcement	--	--	--
Culture and Recreation	--	--	--
<b>Assigned to:</b>			
Subsequent Year Expenditures	455,534	--	--
Other Purposes	1,262,296	--	--
<b>Unassigned</b>	22,991,192	--	--
Total fund balances	<u>27,751,943</u>	<u>6,719,676</u>	<u>--</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 34,102,931</u>	<u>\$ 7,258,697</u>	<u>\$ 1,767,302</u>

The accompanying notes are an integral part of this statement.

Penny Sales Tax	Parks and Recreation District	Building Services Fund	Tourist Development Tax	Other Governmental Funds	Total Governmental Funds
\$ 2,125,614	\$ 2,400,000	\$ 1,189,840	\$ --	\$ 2,484,451	\$ 10,726,966
21,994,790	--	12,405,852	--	25,834,854	93,230,350
--	--	--	--	148,977	2,143,388
78,621	--	45,350	--	92,838	366,311
--	--	--	--	--	1,890,644
--	--	--	--	168,115	295,072
--	--	--	--	100,952	100,952
--	--	--	--	--	123,885
1,339,322	--	--	4,343,775	1,199,895	8,976,582
--	--	--	--	--	707,727
--	--	--	--	--	19,299
--	--	7,811	--	599	509,410
<u>\$ 25,538,347</u>	<u>\$ 2,400,000</u>	<u>\$ 13,648,853</u>	<u>\$ 4,343,775</u>	<u>\$ 30,030,681</u>	<u>\$ 119,090,586</u>
\$ 1,120,192	\$ --	\$ 108,788	\$ 29,934	\$ 1,405,290	\$ 6,775,269
50,620	--	--	--	34,399	216,324
--	--	--	--	6,574	6,574
--	--	42,781	1,363,804	24,204	2,304,183
--	--	--	1,207,151	--	1,207,151
--	--	--	--	94,379	94,379
--	--	122,602	--	--	1,947,353
--	--	--	4,620	--	4,620
--	--	--	--	492,448	2,082,287
--	--	--	--	679,968	679,968
<u>1,170,812</u>	<u>--</u>	<u>274,171</u>	<u>2,605,509</u>	<u>2,737,262</u>	<u>15,318,108</u>
--	--	--	--	168,115	295,072
--	--	--	4,028,704	192,326	4,221,030
--	--	--	--	100,952	100,952
<u>--</u>	<u>--</u>	<u>--</u>	<u>4,028,704</u>	<u>461,393</u>	<u>4,617,054</u>
--	--	--	--	--	14,804
--	--	7,811	--	600	509,411
--	2,400,000	--	--	--	2,400,000
23,603,904	--	--	--	--	23,603,904
--	--	--	--	--	6,719,676
--	--	--	--	6,509,689	6,509,689
--	--	12,365,448	--	--	12,365,448
--	--	--	--	12,025,904	12,025,904
--	--	--	--	454,077	454,077
--	--	--	--	168,607	168,607
763,631	--	--	--	--	763,631
--	--	--	--	41,275	41,275
--	--	--	--	2,276,695	2,276,695
--	--	--	--	1,368,125	1,368,125
--	--	--	--	354,198	354,198
--	--	--	--	--	2,527,117
--	--	1,001,423	--	--	1,001,423
--	--	--	--	661,894	661,894
--	--	--	--	145,892	145,892
--	--	--	--	471,053	471,053
--	--	--	--	2,245,795	2,245,795
--	--	--	--	7,547	7,547
--	--	--	--	208,017	208,017
--	--	--	--	--	455,534
--	--	--	--	--	1,262,296
--	--	--	(2,290,438)	(107,342)	20,593,412
<u>24,367,535</u>	<u>2,400,000</u>	<u>13,374,682</u>	<u>(2,290,438)</u>	<u>26,832,026</u>	<u>99,155,424</u>
<u>\$ 25,538,347</u>	<u>\$ 2,400,000</u>	<u>\$ 13,648,853</u>	<u>\$ 4,343,775</u>	<u>\$ 30,030,681</u>	<u>\$ 119,090,586</u>



**City of Sarasota, Florida**Reconciliation of the Balance Sheet of Governmental Funds  
to the Statement of Net Position  
As of September 30, 2019

Fund balances - total governmental funds		\$ 99,155,424
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		
Governmental capital assets	\$ 386,141,379	
Less accumulated depreciation	<u>(167,998,931)</u>	218,142,448
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds.		
Accrued interest payable	(600,960)	
General obligation bonds	(33,430,000)	
Special obligation bonds	(13,832,785)	
Capital lease payable	(1,180,000)	
Unamortized bond premium	<u>(1,833,694)</u>	(50,877,439)
Deferred outflow of resources are not reported in governmental funds.		
Unamortized loss on refunding		2,094,506
Deferred revenue in governmental funds is susceptible to full accrual on the entity-wide statements.		
Grants	4,221,030	
Special assessments	295,072	
Mortgages receivable	100,952	
Interest subsidy on Build America Bonds received before interest payment was due	<u>89,615</u>	4,706,669
Internal service funds are used by management to charge the costs of certain activities to individual funds.		
The net position of the internal service funds that are reported with governmental activities		5,969,955
Net pension liability and pension related deferred outflows and inflows of resources are not due in the current period and therefore are not reported in the governmental funds.		
Net pension liability	(60,623,198)	
Deferred outflows of resources	15,888,533	
Deferred inflows of resources	<u>(17,085,497)</u>	<u>(61,820,162)</u>
Net OPEB liability and OPEB related deferred outflows and inflows of resources are not due in the current period and therefore are not reported in the governmental funds.		
Net OPEB liability	(28,288,868)	
Deferred outflows of resources	5,354,027	
Deferred inflows of resources	<u>(2,308,342)</u>	<u>(25,243,183)</u>
Net position of governmental activities		<u>\$ 192,128,218</u>

The accompanying notes are an integral part of this statement.



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**City of Sarasota, Florida**  
 Governmental Funds  
 Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Year Ended September 30, 2019

	<u>General</u>	<u>Community Redevelopment Agency</u>	<u>Housing and Community Development</u>
<b>Revenues</b>			
Taxes	\$ 44,158,383	\$ 50,061	\$ --
Franchise fees	6,021,672	--	--
Special assessments	--	--	--
Licenses and permits	1,037,275	--	--
Intergovernmental	11,588,340	--	2,934,177
Charges for services	3,934,454	--	--
Charges to other funds	4,514,309	--	--
Fines and forfeits	1,567,079	--	--
Investment earnings	1,487,809	284,930	63,669
Miscellaneous	1,950,379	136,828	1,150
Total revenues	<u>76,259,700</u>	<u>471,819</u>	<u>2,998,996</u>
<b>Expenditures</b>			
Current:			
General government	17,303,877	9,138	--
Public safety	37,883,580	37,493	--
Physical environment	4,859,216	6,656	296,589
Transportation	4,495,081	45,502	--
Culture and recreation	4,254,973	--	--
Economic environment	545,721	65,934	2,213,304
Human services	898,906	40,000	--
Debt service:			
Principal payments	--	--	--
Interest and fiscal charges	--	--	--
Capital outlay	--	2,095,065	--
Total expenditures	<u>70,241,354</u>	<u>2,299,788</u>	<u>2,509,893</u>
Excess (deficiency) of revenues over (under) expenditures	<u>6,018,346</u>	<u>(1,827,969)</u>	<u>489,103</u>
<b>Other financing sources (uses)</b>			
Capital lease proceeds	--	--	--
Transfers in	2,503,156	--	--
Transfers out	(4,277,175)	--	(42,283)
Total other financing sources (uses)	<u>(1,774,019)</u>	<u>--</u>	<u>(42,283)</u>
Net change in fund balances	4,244,327	(1,827,969)	446,820
<b>Fund balances - beginning</b>	<u>23,507,616</u>	<u>8,547,645</u>	<u>(446,820)</u>
<b>Fund balances - ending</b>	<u>\$ 27,751,943</u>	<u>\$ 6,719,676</u>	<u>\$ --</u>

The accompanying notes are an integral part of this statement.

<b>Penny Sales Tax</b>	<b>Parks and Recreation District</b>	<b>Building Services Fund</b>	<b>Tourist Development Tax</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ --	\$ --	\$ --	\$ --	\$ 3,906,496	\$ 48,114,940
--	--	--	--	--	6,021,672
--	--	--	--	7,017	7,017
--	--	6,465,069	--	546,955	8,049,299
8,791,953	--	--	5,605,853	8,753,851	37,674,174
--	--	778,955	--	109,366	4,822,775
--	--	--	--	--	4,514,309
--	--	--	--	307,284	1,874,363
741,221	--	442,571	3,796	1,125,186	4,149,182
122,518	--	1,894	--	245,727	2,458,496
<u>9,655,692</u>	<u>--</u>	<u>7,688,489</u>	<u>5,609,649</u>	<u>15,001,882</u>	<u>117,686,227</u>
4,900	--	167,052	--	38,589	17,523,556
98	--	5,311,393	--	295,022	43,527,586
121,387	--	--	9,421,549	28,763	14,734,160
179,198	--	--	--	608,496	5,328,277
3,774	--	--	--	32,897	4,291,644
16,746	--	--	--	2,966,874	5,808,579
--	--	--	--	--	938,906
575,741	--	--	--	2,717,561	3,293,302
9,269	--	--	--	1,917,735	1,927,004
<u>8,602,355</u>	<u>--</u>	<u>157,972</u>	<u>1,114,840</u>	<u>2,890,847</u>	<u>14,861,079</u>
<u>9,513,468</u>	<u>--</u>	<u>5,636,417</u>	<u>10,536,389</u>	<u>11,496,784</u>	<u>112,234,093</u>
142,224	--	2,052,072	(4,926,740)	3,505,098	5,452,134
1,180,000	--	--	--	--	1,180,000
--	2,400,000	--	--	2,475,096	7,378,252
<u>(1,322,146)</u>	<u>--</u>	<u>(655,479)</u>	<u>(3,794)</u>	<u>(2,496,436)</u>	<u>(8,797,313)</u>
<u>(142,146)</u>	<u>2,400,000</u>	<u>(655,479)</u>	<u>(3,794)</u>	<u>(21,340)</u>	<u>(239,061)</u>
78	2,400,000	1,396,593	(4,930,534)	3,483,758	5,213,073
<u>24,367,457</u>	<u>--</u>	<u>11,978,089</u>	<u>2,640,096</u>	<u>23,348,268</u>	<u>93,942,351</u>
<u>\$ 24,367,535</u>	<u>\$ 2,400,000</u>	<u>\$ 13,374,682</u>	<u>\$ (2,290,438)</u>	<u>\$ 26,832,026</u>	<u>\$ 99,155,424</u>

**City of Sarasota, Florida**

Reconciliation of the Statement of Revenues, Expenditures,  
and Changes in Fund Balances of Governmental Funds to  
the Statement of Activities  
For the Year Ended September 30, 2019

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Net change in fund balances - total governmental funds \$ 5,213,073

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures, however, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.

Expenditures for capital assets	\$ 15,462,667	
Less current year depreciation	<u>(11,347,372)</u>	4,115,295

The net effect of the disposals of capital assets is to decrease net position.

Book value of capital assets disposed		(12,461)
---------------------------------------	--	----------

The collection of special assessments and receipt of repayment of long-term receivables provides current financial resources. Neither transaction, however, has any effect on net position of governmental activities.

Collection of special assessments	(7,017)	
Receipts on mortgages receivable	<u>403,041</u>	396,024

The issuance of long-term debt (e.g., notes, leases) provides current financial resources to governmental funds, while the repayment of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position of governmental activities.

Capital Lease		(1,180,000)
---------------	--	-------------

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Principal repayments:

General obligation bonds	1,455,000	
Special obligation bonds	1,262,561	
Capital lease	<u>576,141</u>	3,293,702

Some revenues and expenses reported in the statement of activities are not reported in the governmental funds because they have no effect on current financial resources

Grants	2,037,057	
Interest subsidy received before interest payment due	(8,921)	
Accrued interest	<u>29,712</u>	2,057,848

Governmental funds report the effect of bond insurance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.

Amortization of bond premium	190,711	
Amortization of deferred loss on refunding	<u>(233,883)</u>	(43,172)

Changes to net pension liability and pension related deferred outflows and inflows of resources do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds

5,732,946

Changes to net OPEB liability and OPEB related deferred outflows and inflows of resources do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds

(1,449,676)

Internal service funds are used by management to charge the costs of certain activities to individual funds.

The net expense of the internal service funds is reported with governmental activities.

(1,018,386)

Change in net position of governmental activities

\$ 17,105,193

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**

General Fund

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual  
Year Ended September 30, 2019

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 44,180,598	\$ 44,180,598	\$ 44,158,383	\$ (22,215)
Franchise fees	5,786,947	5,786,947	6,021,672	234,725
Licenses and permits	634,967	634,967	1,037,275	402,308
Intergovernmental	9,619,710	9,619,710	11,588,340	1,968,630
Charges for services	3,875,696	3,875,696	3,934,454	58,758
Charges to other funds	4,514,307	4,514,307	4,514,309	2
Fines and forfeits	992,300	992,300	1,567,079	574,779
Investment earnings	100,000	100,000	1,487,809	1,387,809
Miscellaneous	1,562,973	1,762,973	1,950,379	187,406
Total revenues	<u>71,267,498</u>	<u>71,467,498</u>	<u>76,259,700</u>	<u>4,792,202</u>
<b>Expenditures</b>				
Current:				
General government	16,955,214	18,102,191	17,303,877	798,314
Public safety	38,643,511	38,675,619	37,883,580	792,039
Physical environment	4,705,320	4,745,172	4,859,216	(114,044)
Transportation	4,504,907	4,614,260	4,495,081	119,179
Culture and recreation	4,788,879	4,757,330	4,254,973	502,357
Economic environment	499,532	498,843	545,721	(46,878)
Human services	697,777	977,777	898,906	78,871
Capital outlay	1,120,291	2,774,175	--	2,774,175
Total expenditures	<u>71,915,431</u>	<u>75,145,367</u>	<u>70,241,354</u>	<u>4,904,013</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(647,933)</u>	<u>(3,677,869)</u>	<u>6,018,346</u>	<u>9,696,215</u>
<b>Other financing sources (uses)</b>				
Transfers in	1,817,529	1,934,939	2,503,156	568,217
Transfers out	<u>(1,130,000)</u>	<u>(4,660,494)</u>	<u>(4,277,175)</u>	<u>383,319</u>
Total other financing sources (uses)	<u>687,529</u>	<u>(2,725,555)</u>	<u>(1,774,019)</u>	<u>951,536</u>
Net change in fund balance	39,596	(6,403,424)	4,244,327	10,647,751
<b>Fund balance - beginning</b>	<u>23,507,616</u>	<u>23,507,616</u>	<u>23,507,616</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 23,547,212</u>	<u>\$ 17,104,192</u>	<u>\$ 27,751,943</u>	<u>\$ 10,647,751</u>

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**

Community Redevelopment Agency

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 51,465	\$ 51,465	\$ 50,061	\$ (1,404)
Investment earnings	--	--	284,930	284,930
Miscellaneous	136,828	136,828	136,828	--
Total revenues	<u>188,293</u>	<u>188,293</u>	<u>471,819</u>	<u>283,526</u>
<b>Expenditures</b>				
Current:				
General government	9,138	9,138	9,138	--
Public safety	--	1,598,867	37,493	1,561,374
Physical environment	--	7,925	6,656	1,269
Transportation	--	182,275	45,502	136,773
Economic environment	10,000	221,191	65,934	155,257
Human services	40,000	40,000	40,000	--
Capital outlay:				
Capital outlay	--	6,398,814	2,095,065	4,303,749
Total expenditures	<u>59,138</u>	<u>8,458,210</u>	<u>2,299,788</u>	<u>6,158,422</u>
Net change in fund balance	129,155	(8,269,917)	(1,827,969)	6,441,948
<b>Fund balance - beginning</b>	<u>8,547,645</u>	<u>8,547,645</u>	<u>8,547,645</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 8,676,800</u>	<u>\$ 277,728</u>	<u>\$ 6,719,676</u>	<u>\$ 6,441,948</u>

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**

Housing and Community Development

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 2,385,781	\$ 7,738,665	\$ 2,934,177	\$ (4,804,488)
Investment earnings	--	--	63,669	63,669
Miscellaneous	--	--	1,150	1,150
Total revenues	<u>2,385,781</u>	<u>7,738,665</u>	<u>2,998,996</u>	<u>(4,739,669)</u>
<b>Expenditures</b>				
Current:				
Physical environment	--	296,589	296,589	--
Economic environment	2,369,241	7,439,574	2,213,304	5,226,270
Capital outlay:				
Capital outlay	16,540	2,500	--	2,500
Total expenditures	<u>2,385,781</u>	<u>7,738,663</u>	<u>2,509,893</u>	<u>5,228,770</u>
Excess (deficiency) of revenues over (under) expenditures	<u>--</u>	<u>2</u>	<u>489,103</u>	<u>489,101</u>
<b>Other financing sources (uses)</b>				
Transfers out	--	--	(42,283)	(42,283)
Total other financing sources (uses)	<u>--</u>	<u>--</u>	<u>(42,283)</u>	<u>(42,283)</u>
Net change in fund balance	--	2	446,820	446,818
<b>Fund balance - beginning</b>	<u>(446,820)</u>	<u>(446,820)</u>	<u>(446,820)</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ (446,820)</u>	<u>\$ (446,818)</u>	<u>\$ --</u>	<u>\$ 446,818</u>

The accompanying notes are an integral part of this statement.



**City of Sarasota, Florida**

Penny Sales Tax Capital Projects Fund

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual  
Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 8,577,191	\$ 9,009,317	\$ 8,791,953	\$ (217,364)
Investment earnings	10,000	10,000	741,221	731,221
Miscellaneous	--	--	122,518	122,518
Total revenues	<u>8,587,191</u>	<u>9,019,317</u>	<u>9,655,692</u>	<u>636,375</u>
<b>Expenditures</b>				
Current:				
General government	--	6,384	4,900	1,484
Public safety	--	207	98	109
Physical environment	--	88,191	121,387	(33,196)
Transportation	--	26,592	179,198	(152,606)
Culture and recreation	--	13,969	3,774	10,195
Economic environment	--	4,386,100	16,746	4,369,354
Debt service:				
Principal payments	575,741	576,140	575,741	399
Interest and fiscal charges	9,269	9,270	9,269	1
Capital outlay:				
Capital outlay	<u>6,993,990</u>	<u>26,241,929</u>	<u>8,602,355</u>	<u>17,639,574</u>
Total expenditures	<u>7,579,000</u>	<u>31,348,782</u>	<u>9,513,468</u>	<u>21,835,314</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,008,191</u>	<u>(22,329,465)</u>	<u>142,224</u>	<u>22,471,689</u>
<b>Other financing sources (uses)</b>				
Capital lease proceeds	--	1,180,000	1,180,000	--
Transfers out	<u>(1,322,146)</u>	<u>(1,403,045)</u>	<u>(1,322,146)</u>	<u>80,899</u>
Total other financing sources (uses)	<u>(1,322,146)</u>	<u>(223,045)</u>	<u>(142,146)</u>	<u>80,899</u>
Net change in fund balance	(313,955)	(22,552,510)	78	22,552,588
<b>Fund balance - beginning</b>	<u>24,367,457</u>	<u>24,367,457</u>	<u>24,367,457</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 24,053,502</u>	<u>\$ 1,814,947</u>	<u>\$ 24,367,535</u>	<u>\$ 22,552,588</u>

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**

Parks and Recreation District

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Other financing sources (uses)</b>				
Transfers in	\$ --	\$ 2,400,000	\$ 2,400,000	\$ --
Total other financing sources (uses)	<u>--</u>	<u>2,400,000</u>	<u>2,400,000</u>	<u>--</u>
Net change in fund balance	--	2,400,000	2,400,000	--
<b>Fund balance - beginning</b>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ --</u>	<u>\$ 2,400,000</u>	<u>\$ 2,400,000</u>	<u>\$ --</u>

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**

## Building Services Fund

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual  
Year Ended September 30, 2019

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Licenses and permits	\$ 3,873,425	\$ 3,873,425	\$ 6,465,069	\$ 2,591,644
Charges for services	573,000	573,000	778,955	205,955
Investment earnings	--	--	442,571	442,571
Miscellaneous	--	--	1,894	1,894
Total revenues	<u>4,446,425</u>	<u>4,446,425</u>	<u>7,688,489</u>	<u>3,242,064</u>
<b>Expenditures</b>				
General government	263,700	307,279	167,052	140,227
Public safety	5,546,810	5,604,681	5,311,393	293,288
Capital outlay	7,700	464,860	157,972	306,888
Total expenditures	<u>5,818,210</u>	<u>6,376,820</u>	<u>5,636,417</u>	<u>740,403</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,371,785)</u>	<u>(1,930,395)</u>	<u>2,052,072</u>	<u>3,982,467</u>
<b>Other financing sources (uses)</b>				
Transfers in	11,591	11,591	--	(11,591)
Transfers out	<u>(667,070)</u>	<u>(667,070)</u>	<u>(655,479)</u>	<u>11,591</u>
Total other financing sources (uses)	<u>(655,479)</u>	<u>(655,479)</u>	<u>(655,479)</u>	<u>--</u>
Net change in fund balance	(2,027,264)	(2,585,874)	1,396,593	3,982,467
<b>Fund balance - beginning</b>	<u>11,978,089</u>	<u>11,978,089</u>	<u>11,978,089</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 9,950,825</u>	<u>\$ 9,392,215</u>	<u>\$ 13,374,682</u>	<u>\$ 3,982,467</u>

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**

Tourist Development Tax

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual  
Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 4,192,917	\$ 8,428,990	\$ 5,605,853	\$ (2,823,137)
Investment earnings	--	--	3,796	3,796
Total revenues	<u>4,192,917</u>	<u>8,428,990</u>	<u>5,609,649</u>	<u>(2,819,341)</u>
<b>Expenditures</b>				
Physical environment	2,418	4,219,318	9,421,549	(5,202,231)
Capital outlay	4,190,499	6,978,185	1,114,840	5,863,345
Total expenditures	<u>4,192,917</u>	<u>11,197,503</u>	<u>10,536,389</u>	<u>661,114</u>
Excess (deficiency) of revenues over (under) expenditures	<u>--</u>	<u>(2,768,513)</u>	<u>(4,926,740)</u>	<u>(2,158,227)</u>
<b>Other financing sources (uses)</b>				
Transfers out	--	--	(3,794)	(3,794)
Total other financing sources (uses)	<u>--</u>	<u>--</u>	<u>(3,794)</u>	<u>(3,794)</u>
Net change in fund balance	--	(2,768,513)	(4,930,534)	(2,162,021)
<b>Fund balance - beginning</b>	<u>2,640,096</u>	<u>2,640,096</u>	<u>2,640,096</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 2,640,096</u>	<u>\$ (128,417)</u>	<u>\$ (2,290,438)</u>	<u>\$ (2,162,021)</u>

The accompanying notes are an integral part of this statement.

City of Sarasota, Florida  
Proprietary Funds  
Statement of Net Position  
September 30, 2019

	<b>Business-type Activities - Enterprise Funds</b>			
	<b>Water and Sewer</b>	<b>Van Wezel</b>	<b>Solid Waste</b>	<b>Parking Management</b>
<b>Assets</b>				
Current assets:				
Cash and Cash Equivalents	\$ 5,969,565	\$ 1,289,255	\$ 3,718,789	\$ 773,159
Investments	44,964,451	13,399,397	75,472	6,731
Receivables (net):				
Accounts	4,306,922	368,084	445,337	143,202
Interest	166,576	44,857	12,030	2,831
Due from Other Funds	--	--	--	--
Due from Other Governmental Agencies	--	--	--	16
Inventories	542,009	1,442	--	--
Prepaid items	187,609	334,764	6,726	78,431
Total unrestricted current assets	<u>56,137,132</u>	<u>15,437,799</u>	<u>4,258,354</u>	<u>1,004,370</u>
Restricted current assets:				
Cash and Cash Equivalents	2,597,454	--	8,028	459,535
Cash with Fiscal Agents	3,037,421	--	--	842,103
Investments	29,007	--	163	417,907
Prepaid Items	1,500	--	--	--
Accrued Interest Receivable	17,435	--	--	3,322
Due from Other Governmental Units	3,949,428	--	--	--
Special Assessment Receivable	--	--	--	4,420,000
Total restricted current assets	<u>9,632,245</u>	<u>--</u>	<u>8,191</u>	<u>6,142,867</u>
Total current assets	<u>65,769,377</u>	<u>15,437,799</u>	<u>4,266,545</u>	<u>7,147,237</u>
Noncurrent asset:				
Capital assets:				
Non-depreciable:				
Land	6,040,560	525,000	--	4,219,053
Art Collections	--	218,397	--	--
Construction in Progress	52,845,236	143,900	--	24,399
Depreciable:				
Buildings	25,232,537	28,353,159	280,022	34,317,034
Improvements	314,526,860	903,243	3,765,618	5,413,994
Equipment	11,619,731	1,868,118	11,040,218	1,412,018
Less Accumulated Depreciation	<u>(216,210,085)</u>	<u>(19,441,738)</u>	<u>(7,232,061)</u>	<u>(5,502,437)</u>
Total capital assets (net of accumulated depreciation)	194,054,839	12,570,079	7,853,797	39,884,061
Other assets:				
Advance to Other Funds	--	--	--	--
Total noncurrent assets	<u>194,054,839</u>	<u>12,570,079</u>	<u>7,853,797</u>	<u>39,884,061</u>
Total assets	<u>259,824,216</u>	<u>28,007,878</u>	<u>12,120,342</u>	<u>47,031,298</u>
<b>Deferred Outflows of Resources</b>				
Related to Refunding	1,242,706	--	--	--
Related to Pension	2,483,482	26,261	349,878	1
Related to OPEB	1,395,252	274,142	259,434	108,569
Total deferred outflows of resources	<u>5,121,440</u>	<u>300,403</u>	<u>609,312</u>	<u>108,570</u>

The accompanying notes are an integral part of this statement.

<b>Business-type Activities - Enterprise Funds</b>		<b>Governmental Activities -</b>
<b>Other Funds</b>	<b>Totals</b>	<b>Internal Service Funds</b>
\$ 46,943	\$ 11,797,711	\$ 1,667,539
447,751	58,893,802	12,568,015
1,792	5,265,337	462
1,101	227,395	26,080
--	--	6,574
--	16	434,179
30,749	574,200	43,243
21,926	629,456	41,705
<u>550,262</u>	<u>77,387,917</u>	<u>14,787,797</u>
--	3,065,017	--
--	3,879,524	--
--	447,077	--
--	1,500	--
--	20,757	--
--	3,949,428	--
--	4,420,000	--
<u>--</u>	<u>15,783,303</u>	<u>--</u>
<u>550,262</u>	<u>93,171,220</u>	<u>14,787,797</u>
1,085,000	11,869,613	--
--	218,397	--
--	53,013,535	--
4,092,032	92,274,784	2,528,732
6,471,668	331,081,383	1,024,798
566,597	26,506,682	9,280,105
<u>(7,810,519)</u>	<u>(256,196,840)</u>	<u>(9,615,027)</u>
4,404,778	258,767,554	3,218,608
--	--	94,379
<u>4,404,778</u>	<u>258,767,554</u>	<u>3,312,987</u>
<u>4,955,040</u>	<u>351,938,774</u>	<u>18,100,784</u>
--	1,242,706	--
58,405	2,918,027	212,852
110,661	2,148,058	260,580
<u>169,066</u>	<u>6,308,791</u>	<u>473,432</u>

Continued

City of Sarasota, Florida  
Proprietary Funds  
Statement of Net Position  
September 30, 2019

	<b>Business-type Activities - Enterprise Funds</b>			
	<b>Water and Sewer</b>	<b>Van Wezel</b>	<b>Solid Waste</b>	<b>Parking Management</b>
<b>Liabilities</b>				
Current liabilities:				
Accounts Payable	3,882,810	382,682	525,016	205,120
Retainages Payable	544,809	--	--	--
Due to Other Funds	--	--	--	123,885
Due to Other Governmental Agencies	226,199	34,258	57,620	17,978
Interfund Payables	683,493	--	--	--
Liability for Unpaid Claims	--	--	--	--
Accrued Wages	483,005	93,276	136,273	60,240
Compensated Absences	420,228	82,923	89,740	22,306
Unearned Revenue	1,934,393	7,522,177	415,862	--
Capital Lease Payable	--	--	410,821	--
Total unrestricted current liabilities	<u>8,174,937</u>	<u>8,115,316</u>	<u>1,635,332</u>	<u>429,529</u>
Current liabilities payable from restricted assets:				
Accounts Payable	1,067,423	--	--	55,129
Retainages Payable	536,265	--	--	--
Accrued Interest Payable	688,913	--	--	276,653
Bonds Payable	2,350,000	--	--	565,000
Customer Deposits	1,256,059	--	8,191	--
Total current liabilities payable from restricted assets	<u>5,898,660</u>	<u>--</u>	<u>8,191</u>	<u>896,782</u>
Total current liabilities	<u>14,073,597</u>	<u>8,115,316</u>	<u>1,643,523</u>	<u>1,326,311</u>
Noncurrent liabilities:				
Advance from Other Funds	--	--	--	707,727
Compensated Absences	493,312	97,345	105,347	26,185
Capital Lease Debt	--	--	1,318,652	--
Bonds Payable and Unamortized Premium	54,137,929	--	--	15,824,203
Net OPEB Liability	7,577,030	1,301,318	1,469,719	599,187
Net Pension Liability	18,411,100	181,146	2,536,817	1,596
Total noncurrent liabilities	<u>80,619,371</u>	<u>1,579,809</u>	<u>5,430,535</u>	<u>17,158,898</u>
Total liabilities	<u>94,692,968</u>	<u>9,695,125</u>	<u>7,074,058</u>	<u>18,485,209</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue - Special Assessments	--	--	--	4,420,000
Pension Related	2,373,882	23,357	327,090	206
OPEB Related	618,278	106,186	119,928	48,893
Total deferred inflows of resources	<u>2,992,160</u>	<u>129,543</u>	<u>447,018</u>	<u>4,469,099</u>
<b>Net Position</b>				
Net Investment in Capital Assets	138,809,616	12,570,078	6,124,326	23,494,858
Restricted:				
Debt Service	4,306,623	--	--	471,124
Construction	(19,994)	--	--	354,961
Unrestricted	<u>24,164,283</u>	<u>5,913,535</u>	<u>(915,748)</u>	<u>(135,383)</u>
Total net position	<u>\$ 167,260,528</u>	<u>\$ 18,483,613</u>	<u>\$ 5,208,578</u>	<u>\$ 24,185,560</u>

The accompanying notes are an integral part of this statement.

<b>Business-type Activities - Enterprise Funds</b>		<b>Governmental Activities -</b>
<b>Other Funds</b>	<b>Totals</b>	<b>Internal Service Funds</b>
149,190	5,144,818	756,017
--	544,809	--
--	123,885	--
3,955	340,010	28,415
--	683,493	--
--	--	2,791,859
35,695	808,489	99,429
39,586	654,783	2,576,650
130,861	10,003,293	--
--	410,821	--
<u>359,287</u>	<u>18,714,401</u>	<u>6,252,370</u>
--	1,122,552	--
--	536,265	--
--	965,566	--
--	2,915,000	--
--	1,264,250	--
--	6,803,633	--
<u>359,287</u>	<u>25,518,034</u>	<u>6,252,370</u>
--	707,727	--
46,471	768,660	3,024,763
--	1,318,652	--
--	69,962,132	--
519,742	11,466,996	1,502,923
672,500	21,803,159	1,507,231
<u>1,238,713</u>	<u>106,027,326</u>	<u>6,034,917</u>
<u>1,598,000</u>	<u>131,545,360</u>	<u>12,287,287</u>
--	4,420,000	--
86,710	2,811,245	194,338
42,411	935,696	122,636
<u>129,121</u>	<u>8,166,941</u>	<u>316,974</u>
4,404,776	185,403,654	3,218,608
--	4,777,747	--
--	334,967	--
<u>(1,007,791)</u>	<u>28,018,896</u>	<u>2,751,347</u>
<u>\$ 3,396,985</u>	<u>\$ 218,535,264</u>	<u>\$ 5,969,955</u>



**City of Sarasota, Florida**  
**Proprietary Funds**  
**Statement of Revenues, Expenses, and Changes in Fund Net Position**  
**For the Year Ended September 30, 2019**

	<b>Business-type Activities - Enterprise Funds</b>			
	<b>Water and Sewer</b>	<b>Van Wezel</b>	<b>Solid Waste</b>	<b>Parking Management</b>
<b>Operating revenues</b>				
Charges for services	\$ 46,217,553	\$ 11,944,811	\$ 12,331,018	\$ 1,731,731
Connection fees	757,238	--	--	--
Rents	800	1,246,596	--	157,709
Fines	--	--	--	958,141
Miscellaneous	71,701	15,745	165,523	470
Total operating revenues	<u>47,047,292</u>	<u>13,207,152</u>	<u>12,496,541</u>	<u>2,848,051</u>
<b>Operating expenses</b>				
Personnel services	18,825,085	3,170,640	4,491,824	1,514,507
Contractual services	10,632,325	10,505,857	6,510,285	767,510
Repairs and maintenance	4,301,979	218,946	141,519	774,727
Supplies and materials	2,416,932	235,265	456,060	95,672
Depreciation	9,709,594	1,203,547	1,467,574	844,593
Other	33,000	--	--	--
Total operating expenses	<u>45,918,915</u>	<u>15,334,255</u>	<u>13,067,262</u>	<u>3,997,009</u>
Operating income (loss)	<u>1,128,377</u>	<u>(2,127,103)</u>	<u>(570,721)</u>	<u>(1,148,958)</u>
<b>Nonoperating revenues (expenses)</b>				
Grant income	344,069	959,660	--	--
Investment earnings	2,057,646	398,570	140,100	142,445
Interest expense	(1,627,454)	--	(72,691)	(497,567)
Loan and bond issue expense	(70,118)	--	--	(1,650)
Gain (loss) on disposition of capital assets	46,795	2,608	(324)	(12,232)
Total nonoperating revenues (expenses)	<u>750,938</u>	<u>1,360,838</u>	<u>67,085</u>	<u>(369,004)</u>
Income (loss) before capital contributions and transfers	1,879,315	(766,265)	(503,636)	(1,517,962)
Transfers in	--	--	400,000	230,000
Transfers out	--	--	(200,000)	--
Change in net position	1,879,315	(766,265)	(303,636)	(1,287,962)
<b>Net position - beginning</b>	<u>165,381,213</u>	<u>19,249,878</u>	<u>5,512,214</u>	<u>25,473,522</u>
<b>Net position - ending</b>	<u>\$ 167,260,528</u>	<u>\$ 18,483,613</u>	<u>\$ 5,208,578</u>	<u>\$ 24,185,560</u>

The accompanying notes are an integral part of this statement.

<b>Business-type Activities - Enterprise Funds</b>		<b>Governmental Activities -</b>
<b>Other Funds</b>	<b>Totals</b>	<b>Internal Service Funds</b>
\$ 1,986,887	\$ 74,212,000	\$ 20,528,788
--	757,238	--
355,994	1,761,099	--
--	958,141	--
33,448	286,887	275,844
<u>2,376,329</u>	<u>77,975,365</u>	<u>20,804,632</u>
1,310,431	29,312,487	5,658,519
599,814	29,015,791	11,965,455
1,330,576	6,767,747	1,299,109
93,505	3,297,434	1,988,751
300,567	13,525,875	1,073,631
--	33,000	--
<u>3,634,893</u>	<u>81,952,334</u>	<u>21,985,465</u>
(1,258,564)	(3,976,969)	(1,180,833)
16,028	1,319,757	--
19,239	2,758,000	276,148
--	(2,197,712)	--
--	(71,768)	--
<u>81,851</u>	<u>118,698</u>	<u>27,238</u>
<u>117,118</u>	<u>1,926,975</u>	<u>303,386</u>
(1,141,446)	(2,049,994)	(877,447)
1,130,000	1,760,000	--
--	(200,000)	(140,939)
<u>(11,446)</u>	<u>(489,994)</u>	<u>(1,018,386)</u>
<u>3,408,431</u>	<u>219,025,258</u>	<u>6,988,341</u>
<u>\$ 3,396,985</u>	<u>\$ 218,535,264</u>	<u>\$ 5,969,955</u>

City of Sarasota, Florida  
Proprietary Funds  
Statement of Cash Flows  
Year Ended September 30, 2019

	Business-type Activities - Enterprise Funds					Governmental Activities -	
	Water and Sewer	Van Wezel	Solid Waste	Parking Management	Other Funds	Totals	Internal Service Funds
<b>Cash flows from operating activities</b>							
Cash received from customers and users	\$ 50,221,104	\$ 15,143,157	\$ 12,434,111	\$ 2,803,454	\$ 2,375,841	\$ 82,977,667	\$ 2,389,586
Cash received from other funds for goods and services	--	--	--	--	--	-	18,415,796
Cash payments to vendors for goods and services	(14,607,381)	(10,435,742)	(6,795,608)	(3,006,084)	(1,788,712)	(36,633,527)	(6,271,780)
Cash payments to employees for services	(14,272,189)	(2,464,159)	(3,460,416)	(1,273,044)	(1,108,963)	(22,578,771)	(4,518,223)
Cash payments to customers	(659,060)	--	--	--	--	(659,060)	--
Cash payments to other funds	(2,436,965)	(296,987)	(351,785)	(201,397)	(184,130)	(3,471,264)	(222,472)
Claims paid	--	--	--	--	--	-	(8,675,680)
Net cash provided (used) by operating activities	18,245,509	1,946,269	1,826,302	(1,677,071)	(705,964)	19,635,045	1,117,227
<b>Cash flows from noncapital financing activities</b>							
Grants	344,069	959,660	--	--	173,504	1,477,233	--
Interfund loan borrowings	683,493	--	--	864,190	--	1,547,683	--
Interfund loan repayments	(161,999)	--	--	--	--	(161,999)	--
Transfers in	--	--	400,000	230,000	1,130,000	1,760,000	--
Transfers out	--	--	(200,000)	--	--	(200,000)	(140,939)
Loan to/from other fund	--	--	--	--	--	-	--
Repayment of loan to/from other fund	--	--	--	(32,578)	--	(32,578)	6,828
Interest on loan to/from other fund	--	--	--	(13,377)	--	(13,377)	4,635
Net cash provided (used) by noncapital financing activities	865,563	959,660	200,000	1,048,235	1,303,504	4,376,962	(129,476)
<b>Cash flows from capital and related financing activities</b>							
Proceeds from issuance of revenue bonds	24,535,000	--	--	--	--	24,535,000	--
Payment to bond escrow agent	(26,359,335)	--	--	--	--	(26,359,335)	--
Loan proceeds	4,473,859	--	--	--	--	4,473,859	--
Proceeds from capital lease	--	--	--	--	--	-	--
Acquisition of capital assets	(23,032,863)	(185,542)	(4,300,913)	(5,984,245)	(256,857)	(33,760,420)	(824,534)
Principal repayments	(2,260,000)	--	(397,243)	--	--	(2,657,243)	--
Interest paid	(2,425,315)	--	(72,691)	(553,306)	--	(3,051,312)	--
Fiscal charges paid	(70,118)	--	--	(1,650)	--	(71,768)	--
Federal interest subsidy	294,323	--	--	--	--	294,323	--
Proceeds from sale of capital assets	54,235	6,111	9	14	353	60,722	29,565
Net cash used by capital and related financing activities	(24,790,214)	(179,431)	(4,770,838)	(6,539,187)	(256,504)	(36,536,174)	(794,969)
<b>Cash flows from investing activities</b>							
Interest on investments	2,021,115	377,044	140,070	140,666	18,203	2,697,098	264,220
Proceeds from sale and maturities of investments	4,146,209	--	3,623,281	8,595,335	--	16,364,825	42,137
Purchase of investments	--	(3,387,638)	--	--	(330,692)	(3,718,330)	(702,838)
Net cash provided (used) by investing activities	6,167,324	(3,010,594)	3,763,351	8,736,001	(312,489)	15,343,593	(396,481)
Net increase (decrease) in cash and cash equivalents	488,182	(284,096)	1,018,815	1,567,978	28,547	2,819,426	(203,699)
Cash and cash equivalents at beginning of year	11,116,258	1,573,351	2,708,002	506,819	18,396	15,922,826	1,871,238
Cash and cash equivalents at end of year	\$ 11,604,440	\$ 1,289,255	\$ 3,726,817	\$ 2,074,797	\$ 46,943	\$ 18,742,252	\$ 1,667,539

The accompanying notes are an integral part of this statement.

City of Sarasota, Florida  
Proprietary Funds  
Combining Statement of Cash Flows  
Year Ended September 30, 2019

	Business-type Activities - Enterprise Funds					Totals	Governmental
	Water and Sewer	Van Wezel	Solid Waste	Parking Management	Other Funds		Internal Service Funds
<b>Reconciliations of operating income (loss) to net cash provided (used) by operating activities</b>							
Operating income (loss)	\$ 1,128,377	\$ (2,127,103)	\$ (570,721)	\$ (1,148,958)	\$ (1,258,564)	\$ (3,976,969)	\$ (1,180,833)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:							
Depreciation	9,709,594	1,203,547	1,467,574	844,593	300,567	13,525,875	1,073,631
Pension/OPEB expense	4,558,119	703,774	954,278	206,311	235,886	6,658,368	848,952
Net (increase) decrease in:							
Accounts receivable	390,451	(54,907)	(16,358)	(44,597)	3,098	277,687	749
Due from other governmental agencies	--	--	--	(16)	--	(16)	(65,911)
Inventories	52,799	(1)	--	--	25,026	77,824	21,096
Prepaid items	(88,523)	23,824	(4,938)	(18,675)	7,828	(80,484)	(33,274)
Net increase (decrease) in:							
Accounts payable	1,906,259	210,449	(53,939)	(903,621)	19,999	1,179,147	26,678
Retainages payable	96,350	--	--	(651,796)	--	(555,446)	--
Liability for unpaid claims	--	--	--	--	--	--	131,100
Due to other governmental agencies	11,647	(6,933)	19,348	4,536	(1,802)	26,796	3,694
Accrued wages	12,724	(25,406)	46,060	22,041	(114)	55,305	19,848
Compensated absences	(17,947)	28,113	31,070	13,111	(34,304)	20,043	271,497
Unearned revenue	426,360	1,990,912	(42,013)	--	(3,584)	2,371,675	--
Customer deposits	59,299	--	(4,059)	--	90	55,330	--
Total adjustments	17,117,132	4,073,372	2,397,023	(528,113)	552,690	23,612,104	2,298,060
Net cash provided (used) by operating activities:	\$ 18,245,509	\$ 1,946,269	\$ 1,826,302	\$ (1,677,071)	\$ (705,874)	\$ 19,635,135	\$ 1,117,227
<b>Noncash investing, capital, and financing activities</b>							
Amortization of premium on issuance of bonds	\$ 146,822	--	--	69,116	--	\$ 215,938	--
Amortization of deferred loss on defeasance of debt	74,156	--	--	--	--	74,156	--

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**  
 Fiduciary Funds  
 Statement of Fiduciary Net Position  
 September 30, 2019

<b>Assets</b>	<b>Pension and OPEB Trust Funds</b>	<b>Agency Funds</b>
Cash and cash equivalents	\$ 1,206,499	\$ 4,078
Investments:		
Money market funds	9,206,162	42,524
U.S. Government securities	23,848,520	--
U.S. Government agency securities	6,445,752	--
Common and Preferred stock	313,036,930	--
Corporate Bonds and Notes	81,409,433	--
Unit Investment Trusts	457,927	--
Stock mutual funds	11,592,089	--
Bond mutual funds	1,945,242	--
Real estate funds	76,494,957	--
Mortgage backed securities	29,773,873	--
Municipal securities	1,973,427	--
Other Equities	1,523,043	--
Foreign stocks	17,320,756	--
Foreign Bonds		
Foreign mutual funds	39,629,921	--
Foreign bond mutual funds	505,934	--
Total investments	<u>615,163,966</u>	<u>42,524</u>
Receivables (net):		
Contributions	\$ 1,189,029	--
Accounts	1,388,314	--
Interest and dividends	1,337,971	213
Total receivables	<u>3,915,314</u>	<u>213</u>
Other assets:		
Share account loans	--	--
Prepaid items	55,439	--
Equipment	--	--
Less accumulated depreciation	--	--
Total other assets	<u>55,439</u>	<u>--</u>
Total assets	<u>620,341,218</u>	<u>46,815</u>
<b>Liabilities</b>		
Accounts payable	1,164,903	3,241
Due to other governmental agencies	--	--
Liability for unpaid claims	521,674	--
Accrued wages	--	--
Compensated absences	--	--
Unearned revenue	--	--
Net pension liability	--	--
Total liabilities	<u>1,686,577</u>	<u>3,241</u>
<b>Net Position</b>		
Restricted for pension and OPEB benefits	<u>\$ 618,971,828</u>	<u>\$ 43,574</u>

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**  
 Fiduciary Funds  
 Statement of Changes in Fiduciary Net Position  
 For the Year Ended September 30, 2019

	<b>Pension and OPEB Trust Funds</b>
<b>Additions</b>	
Contributions	
Plan members	\$ 4,364,614
Employer	
City of Sarasota	22,949,821
Sarasota County	6,444,604
State of Florida	1,074,358
Other	953,052
Total contributions	<u>35,786,449</u>
Investment income	
Net increase	
in fair value of investments	(2,693,959)
Interest and dividends	12,288,316
Other	2,402,181
Total investment income	11,996,538
Less investment expense	<u>(3,580,525)</u>
Net investment income (loss)	8,416,013
Total additions	<u>44,202,462</u>
<b>Deductions</b>	
Benefits	48,931,371
Other benefits	481,347
Administrative expenses	1,841,894
Refunds of contributions	51,169
Total deductions	<u>51,305,781</u>
Net increase (decrease)	(7,103,319)
<b>Net Position Restricted for Pension and OPEB Benefits</b>	
Beginning of Year	<u>626,075,147</u>
End of Year	<u>\$ 618,971,828</u>

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**  
 Component Units  
 Statement of Net Position  
 September 30, 2019

	<b>St. Armands Business Improvement District</b>	<b>Downtown Improvement District</b>	<b>Total</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 76,279	\$ 71,103	\$ 147,382
Investments	795,321	741,360	1,536,681
Receivables (net):			
Interest	2,921	2,703	5,624
Due from other governmental agencies	21	9	30
Capital assets:			
Non-depreciable	1,376	--	1,376
Depreciable (net)	891,326	213,484	1,104,810
Total assets	<u>1,767,244</u>	<u>1,028,659</u>	<u>2,795,903</u>
<b>Liabilities</b>			
Accounts payable	11,220	22,286	33,506
Due to other governmental units	6	5	11
Accrued wages	2,676	2,296	4,972
Total liabilities	<u>13,902</u>	<u>24,587</u>	<u>38,489</u>
<b>Net Position</b>			
Net investment in capital assets	892,702	213,484	1,106,186
Unrestricted	860,640	790,588	1,651,228
Total net position	<u>\$ 1,753,342</u>	<u>\$ 1,004,072</u>	<u>\$ 2,757,414</u>

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**  
Component Units  
Statement of Activities  
For the Year Ended September 30, 2019

	<b>St. Armands Business Improvement District</b>	<b>Downtown Improvement District</b>	<b>Total</b>
Program expenses:			
Personal services	\$ 52,050	\$ 48,974	\$ 101,024
Contractual services	131,859	197,218	329,077
Repairs and maintenance	9,916	170,410	180,326
Supplies and materials	3,021	5,929	8,950
Depreciation	60,820	51,897	112,717
Total program expenses	<u>257,666</u>	<u>474,428</u>	<u>732,094</u>
Program profit (loss)	<u>(257,666)</u>	<u>(474,428)</u>	<u>(732,094)</u>
General revenues:			
Property taxes	309,934	582,009	891,943
Investment earnings	31,289	30,608	61,897
Miscellaneous	--	8,500	8,500
Total general revenues	<u>341,223</u>	<u>621,117</u>	<u>962,340</u>
Change in net position	83,557	146,689	230,246
Net position - beginning	1,668,920	857,383	2,526,303
Net position - ending	<u>\$ 1,752,477</u>	<u>\$ 1,004,072</u>	<u>\$ 2,756,549</u>

The accompanying notes are an integral part of this statement.





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## **Notes to the Financial Statements**



## **NOTES TO THE FINANCIAL STATEMENTS**

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## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **A. Reporting Entity**

The City of Sarasota, Florida, (the City) was incorporated in 1902. The City is on the west coast of Florida, approximately half-way down the state and is comprised of 24 square miles with a population of 56,692. The City was created pursuant to the Laws of Florida, Chapter 73-618. The current charter was approved by a special act of the State of Florida legislature in 1973 and by the voters of the City at an election held September 6, 1996. The City operates under the Commission-Manager form of government and provides municipal services such as police protection, public works and all the necessary functions of general government. The City also has certain enterprise operations consisting of a water and sewer utility, a golf course, a performing arts hall, a solid waste collection service, a municipal auditorium and parking management.

The financial statements of the City have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. As required by generally accepted accounting principles, the accompanying financial statements present the City of Sarasota and its component units (entities for which the City is considered to be financially accountable). Blended component units, although legally separate entities, are in substance part of the government's operations. Therefore, data from these units are presented with data of the City (the primary government). The discretely presented component units are aggregated and reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the City. Each blended and discretely presented component unit has a September 30<sup>th</sup> year-end.

**Blended Component Unit:** The Community Redevelopment Agency (CRA) was created by the City Commission, pursuant to Florida Statutes, Section 163.357, to provide for the rehabilitation, conservation and redevelopment of certain areas within the City. The CRA operates under the guidance of the City Commission which meets separately as the CRA's governing body to approve the adoption of the annual budget, the issuance of debt, the execution of contracts and the payment of unbudgeted expenditures. The financial statements of the CRA have been included within the City's reporting entity as the Community Redevelopment Special Revenue Fund. Separate financial statements of the CRA are not available.

The Golden Gate Point Special District (District) was created by the City Commission, pursuant to Florida Statutes, Section 189.4041. The purpose of the District is to construct and maintain enhancement and improvements within the public rights of way on Golden Gate Point. The City Commission is the governing board of the District which meets to approve the adoption of the annual budget, the issuance of debt, the execution of contracts and the payment of expenditures. The financial statements of the District have been included within the City's reporting entity as the Golden Gate Point Special Revenue Fund. Separate financial statements of the District are not available.

The Parks and Recreation District (District) was created by the City Commission, pursuant to Florida Statutes, Section 189.02. The purpose of the District is to separate the parks and recreation funding from the City's general fund. The City Commission is the governing board of the District which meets to approve the adoption of the annual budget, the issuance of debt, the execution of contracts and the payment of expenditures. The financial statements of the District have been included within the City's reporting entity as the Parks and Recreation Special Revenue Fund. Separate financial statements of the District are not available.

**Discretely Presented Component Units:** The St. Armands Business Improvement District (BID) was created by City Ordinance 02-4382 under Chapter 163.511 of the Florida Statutes. The boundaries of the BID are made up of all parcels of real property located within the CT Zone District in the vicinity of St. Armands Circle. The BID is a dependent taxing authority with the power to levy up to two mills, with City Commission approval, for the purpose of purchasing supplemental services (maintenance, security, sanitation, promotions, infrastructure and capital improvements).

The Downtown Improvement District (DID) was created by City Ordinance 08-4832 under Chapter 189.4041 of the Florida Statutes. The boundaries of the DID includes all non-residential parcels within the downtown core of the City. The DID is a dependent taxing authority with the power to levy up to two mills, with City Commission approval, for the purpose of purchasing supplemental services (maintenance, security, sanitation, promotions, infrastructure and capital improvements).

The City Commission appoints the governing boards. The BID and DID are fiscally dependent on the City, and their financial statements are included in separate columns of the accompanying financial statements. Separate financial statements are not available. The BID and DID are accounted for as governmental fund types and use the same applicable accounting policies the City presents in the Notes to Financial Statements.

## **B. Government-Wide and Fund Financial Statements**

The basic financial statements consist of the government-wide financial statements and fund financial statements. The government-wide financial statements required under this statement (the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the City and its component units. For the most part, the effect of interfund activity has been removed from these statements so as not to distort financial results. Fiduciary funds are also excluded from the government-wide financial statements since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements (fund financial statements) are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The City's fiduciary funds are presented in the fund financial statements by type (pension/OPEB trust and agency funds) but as noted above are not included in the government-wide statements. A reconciliation is provided that converts the results of governmental fund accounting to the government-wide presentations.

Internal Service Funds of a government (which traditionally provide services primarily to other funds of the government) are presented in summary form as part of the proprietary fund financial statements. Since the principal users of the internal services are the City's governmental activities, financial statements of internal service funds are consolidated into the governmental activities column when presented at the government-wide level. To the extent possible, the costs of these services are reflected in the appropriate governmental activities.

## **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements, the proprietary fund financial statements and the fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Operating revenues shown for proprietary operations generally result from producing or providing goods and services such as water, sewer and solid waste collection. Operating expenses for these operations include all costs related to providing the service or product. These costs include salaries, supplies, travel, contract services, depreciation, administrative expenses and other expenses directly related to costs of services. All other revenue and expenses not meeting these definitions are reported as non-operating revenues and expenses.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days (90 days for grant revenue) of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Grant revenues are considered earned and are accrued simultaneously with the grant expenditure. In applying the susceptibility-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and substantially irrevocable; i.e., revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion. All other revenue items are considered to be measurable and available only when cash is received by the government.

Agency funds are unlike all other types of funds, reporting only assets and liabilities. Therefore, they do not have a measurement focus, but do however use the accrual basis of accounting to recognize receivables and payables. They are merely clearing accounts for assets held by the City as an agent for individuals, private organizations and other governmental entities.

The financial transactions of the City are recorded in individual funds. Each fund is accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Most of the essential governmental services such as police protection, public works, street, highway and landscape maintenance and general administration are provided by the General Fund. The *Community Redevelopment Fund* is used to account for tax increment revenues that encourage development in the downtown and Newtown areas. The *Housing and Community Development Fund* accounts for a variety of affordable housing and community development programs funded by the Federal Department of Housing and Urban Development. The *Penny Sales Tax Fund* accounts for the revenue derived from a one cent local option infrastructure sales surtax imposed by Sarasota County, Florida. The *Parks and Recreation District* accounts for the funding of parks and recreation operations separately. The *Building Services Fund* accounts for revenues and expenditures related to providing

services to the development community including plans review, construction inspections, and development approval. The *Tourist Development Tax Fund* accounts for tourist development tax revenues and expenditures for tourist related projects.

The City reports the following major proprietary funds:

The *Water and Sewer Fund* accounts for the provision of water and sewer services to the residents and businesses of the City. All activities necessary to provide such services are accounted for in this fund, including administration, operations, maintenance, financing and related debt service and billing and collection. The *Van Wezel Performing Arts Hall Fund* accounts for revenues and expenses of a cultural center which provides a wide variety of entertainment, including performances by nationally known theater, ballet and musical groups, for which a significant portion is financed through user charges. The *Solid Waste Management Fund* accounts for the provision of solid waste collection and recycling activities to the residents and businesses of the City. The *Parking Management Fund* accounts for the operations of the City's on-street parking, parking garages and surface parking lots.

In addition, the City reports the following fund types:

*Internal Service Funds* account for services provided to other departments within the City on a cost reimbursement basis. These services include: information technology services, equipment maintenance services, equipment replacement services and general benefits and insurance services. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The excess revenue or expenses for the funds are allocated to the appropriate functional activity.

The *Pension Trust Funds* account for the activities of the General Employees' Defined Benefit Pension, Police Officers' Defined Benefit Pension, Firefighters' Defined Benefit Pension and General Employees Defined Contribution plans, which accumulate resources for pension benefit payments to qualified employees.

The *Other Post Employment Benefits Trust Fund* accounts for the future liability of costs for medical/prescription/dental coverage, extended life insurance coverage and benefits under the Employee Assistance Program available to retirees and their dependents.

The *Agency Funds* account for impact fees collected from citizens and disbursed to Sarasota County.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water and sewer function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer enterprise fund, the Van Wezel Performing Arts Hall enterprise fund, the Solid Waste enterprise fund and the Parking Management enterprise fund are charges to customers for sales and services. The Water and Sewer fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. The principal operating revenues of the internal service funds are interfund charges. The operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The City allocates charges for indirect services provided by General Fund departments based on a cost allocation plan. The costs are included in the program expense reported by functional activity in the Statement of Activities.

#### **D. Cash and Cash Equivalents**

The City maintains a cash and investment pool that is available for use by all funds. The City considers all highly liquid investments with original maturities of three months or less when purchased to be cash equivalents for purposes of the statement of cash flows.

The City's cash and investment pool consists of United States Government securities, United States Government Agency securities, Federal Instrumentalities, Mortgage-Backed Securities, Florida Prime administered by the Florida State Board of Administration, money market funds and cash. Cash balances and requirements of all funds are considered in determining the amount to be invested. Interest earned on pooled cash and investments is allocated to funds based on their average daily balances.

#### **E. Investments**

For all funds, except the OPEB and pension trust funds, investments consist of U.S. Government securities, U.S. Government Agency securities, Federal Instrumentalities, Mortgage-Backed Securities, Florida Prime administered by the Florida State Board of Administration and money market funds. Investments of the OPEB and pension trust funds consist of U.S. Government securities, U.S. Government Agency securities, corporate bonds and notes, common and preferred stocks, mutual funds, foreign securities, real estate, and money market funds. All investments are reported at fair value using quoted market prices or the best estimate available. The difference between cost and fair value of investments held is recorded as net unrealized gains or losses and is included in net investment earnings.

#### **F. Other Receivables**

All trade receivables on the statement of net position are shown net of an allowance for uncollectible. Long-term notes receivable due to governmental funds represent loans to property owners for rehabilitation of properties. Recognition of governmental fund type revenues is deferred until they become current, in accordance with the modified accrual basis of accounting.

#### **G. Interfund Receivables and Payables**

During the course of its operations, the City has numerous transactions between funds to provide services, construct assets and service debt. To the extent that certain transactions between funds were not paid for or received as of September 30, 2019, balances of interfund receivables and payables expected to be liquidated within one year have been recorded as due from and due to other funds. Balances of interfund receivables and payables not expected to be liquidated within one year are recorded as advances to and advances from other funds. Balances of advances to other funds are reserved in the fund balances of the respective funds since these balances are not available for appropriation. Short-term interfund loans to eliminate cash deficits are classified as interfund receivables/payables. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

#### **H. Inventories**

Inventories are adjusted to annual and periodic counts and are valued at cost, which approximates market, using the average cost method. Inventory is accounted for using the consumption method, whereby inventories are recorded as expenditures when they are used.

#### **I. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.



## J. Restricted Assets

Proceeds of the City's enterprise fund revenue bonds, as well as other resources set aside in accordance with bond covenants or local ordinance, are classified as restricted on the fund level balance sheets of the enterprise funds. These include the following: interest and sinking accounts used for accumulation of resources needed to meet debt service requirements as they become due; general reserve account used to accumulate resources to pay the cost of improvements, to pay the cost of purchasing or redeeming bonds, to pay the principal and interest on any obligations subordinate to the bonds issued under the resolution, to make up any deficiencies in any of the Accounts and to pay the cost of any item qualifying as an expenditure of the Renewal, Replacement and Improvement Account; and the utility construction accounts used for acquisition and construction of assets funded by revenue bond proceeds.

Restricted assets are not presented on the statement of net position of the governmental funds under the modified accrual basis of accounting; however, certain assets of these funds are restricted as to use. Such assets, consisting primarily of cash and receivables, include debt proceeds, permit fees, state and federal forfeiture awards, state and federal grants and amounts held for debt service. All applicable assets in the enterprise funds and in the governmental funds have been restricted in amounts sufficient to meet restrictive purposes.

## K. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial estimated useful life in excess of one year and an individual cost of more than \$1,000 for tangible personal property, buildings, improvements, infrastructure and utility systems. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art, similar assets, and capital assets received in a service concession arrangement are recorded at acquisition value at the date of the donation. (Acquisition value is the price that would be paid to acquire an asset with equivalent service potential in an orderly market transaction at the acquisition date.) The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

The City has a collection of art presented both in buildings and public outdoor spaces. The true value of the art is expected to either be maintained or enhanced over time and thus, the art is not depreciated. If individual pieces are lost or destroyed the loss is recorded.

Property, plant, and equipment of the City is depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	30-50
Other improvements	10-20
Public domain infrastructure	10-40
System infrastructure	30
Vehicles	4
Office equipment	5
Computer equipment	3

## L. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has the following items that qualify for reporting in this category:

- Deferred charges on refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.
- Differences between expected and actual experience with regard to economic and demographic factors in the measurement of the total pension liability and changes of assumptions about future economic or demographic factors or of other inputs. These amounts are deferred and included in collective pension expense, beginning in the current measurement period, using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the pension plan (active employees and inactive employees) determined as of the beginning of the measurement period.
- Pension contributions subsequent to measurement date related to the net pension liability are reported as deferred outflows of resources until the next measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has the following items that qualify for reporting in this category:

- Unavailable revenues reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from the following sources: 1) Revenues that are not collected during the “availability period”. The City considers grant revenues to be available if they are collected within 90 days of the end of the current fiscal period; 2) An offset account to the long-term notes receivables and special assessments in the governmental funds. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.
- Differences between expected and actual experience with regard to economic and demographic factors in the measurement of the total pension liability. This amount is deferred and included in collective pension expense, beginning in the current measurement period, using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the pension plan (active employees and inactive employees) determined as of the beginning of the measurement period.
- Net differences between projected and actual earnings on pension plan investments related to the net pension liability. Net differences between projected and actual earnings on pension plan investments identified during the measurement period are deferred and amortized as a component of pension expense in future periods.

#### **M. Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond insurance costs are recorded as prepaid items and amortized over the term of the bonds using the bonds outstanding method, which approximates the effective interest method. Other bond issuance costs are expensed as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **N. Compensated Absences**

It is the City's policy to allow employees to accumulate unused vacation benefits up to certain maximum hours. Unused sick leave benefits cannot be accumulated. Unused vacation is paid upon an employee's termination. Earned but unpaid vacation benefits are recognized as an expense or expenditure in the Proprietary and Governmental Fund types when earned because the City has provided financial resources for the full amount through its budget process.

The City's Governmental Funds liability for accrued compensated absences is reported in the General Benefits and Insurance Internal Service Fund. This fund is reimbursed through payroll charges to the City's Governmental Funds. A liability for those amounts is reported in governmental funds only if they have matured as a result of employee resignations or retirements.

## **O. Net Position**

The government-wide and business-type fund financial statements utilize a net position presentation. Net position is presented in three components – net investment in capital assets, restricted, and unrestricted.

*Net Investment in Capital Assets* – This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings attributable to the acquisition, construction, or improvement of those assets. This component does not include the portion of debt attributable to the unspent proceeds.

*Restricted* – This component consists of net position that has constraints placed on it either externally by third-parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation.

*Unrestricted* – This component consists of net position that does not meet the definition of "invested in capital assets (net of related debt)", and "restricted".

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

## **P. Fund Balance**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

*Nonspendable Fund Balance* – consists of amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash (such as inventories and prepaid items) and long-term loans and notes receivable.

*Restricted Fund Balance* – consists of amounts that can be spent only for specific purposes stipulated by (a) external resource providers such as creditors (by debt covenants), grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance* – consists of amounts that can only be used for specific purposes imposed by formal action (resolution) of the City Commission, the City's highest level of decision making authority. The committed amounts cannot be used for any other purpose unless the City Commission removes or changes the limitation by taking the same form of action (resolution) it employed to previously commit those amounts.

*Assigned Fund Balance* – consists of amounts that are set aside with the intent to be used for a specific purpose by the City Manager or his designee as authorized in the annual budget resolution. In governmental funds other than the General Fund, assigned fund balance represents the amount that is not restricted or committed. Assigned amounts cannot cause a deficit in unassigned fund balance.

*Unassigned Fund Balance* – consists of excess amounts that have not been classified in the previous four categories. All funds in this category also provide the resources necessary to meet unexpected expenditures and revenue shortfalls. The General Fund is the only fund that reports a positive unassigned fund balance amount.

When an expenditure is incurred, the City uses restricted amounts first when both restricted and unrestricted fund balances are available. Additionally, the City would first use unassigned fund balance, followed by committed fund balance and then assigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

In a governmental fund other than the General Fund, expenditures incurred for a specific purpose might exceed the amounts in the fund that are restricted, committed, and assigned to that purpose and a negative residual balance for that purpose may result. If that occurs, amounts assigned to other purposes in that fund should be reduced to eliminate the deficit. If the remaining deficit eliminates all other assigned amounts in the fund, or if there are no amounts assigned to other purposes, the negative residual amount should be classified as *unassigned* fund balance. A negative residual amount should not be reported for restricted, committed, or assigned fund balances in any fund.

#### **Q. General Fund Revenue Stabilization Reserve**

Maintaining a General Fund Revenue Stabilization Reserve is a necessity for sound financial management and fiscal accountability. The General Fund Revenue Stabilization Reserve was established to minimize the impact of declines from economic conditions on major General Fund revenue sources. The General Fund Revenue Stabilization Reserve was created in the 2009 fiscal year using \$2,937,500 of fund balance. The General Fund Revenue Stabilization Reserve fund balance is committed by the City Commission as set forth in the annual budget (and any amendments thereto) as a means to ensure funding to help mitigate cyclical downturns in the General Fund revenue base. The Stabilization Reserve is based on the following seven principles that will guide the initial funding, subsequent funding, withdrawing and replenishment: (1) The maximum balance of the Reserve will be equal to three and a half percent of budgeted General Fund recurring revenues for the then current fiscal year, (2) The Reserve was financed initially through an additional transfer of \$590,833 of available resources from the General Fund Unassigned Fund Balance, (3) Subsequent transfers to the Reserve may be recommended by the City Manager and be based on the General Fund financial results of the most recently ended fiscal year or included as part of the City Manager's budget recommendations for the upcoming fiscal year, (4) Withdrawals from the Reserve can only be considered if there is an unexpected General Fund recurring revenue decline of at least three percent below the original budget projections for the then current fiscal year, (5) Only one-third of the anticipated General Fund recurring revenue decline can be recovered through a transfer from the Reserve in any one fiscal year, (6) No more than twenty-five percent of the balance in the Reserve can be withdrawn in any one fiscal year, (7) Withdrawals from the Reserve must be approved by the City Commission as a formal budget action. At September 30, 2019, the reserve had a balance of \$2,527,117.

#### **R. Property Tax Calendar**

The City levies property taxes each November 1<sup>st</sup>, which become a lien on real and personal property located in the City. Property taxes are based on the assessed values determined by the Sarasota County Property Appraiser as of the prior January 1<sup>st</sup>. The current year's levy is based on taxable assessed property values totaling \$10,497,465,534.

The State of Florida permits the City to levy taxes up to 10 mills of assessed property valuations for the General Fund. For the 2018-2019 fiscal year, the City levied taxes of 3.2632 mills for the General Fund and an additional 0.2518 mills for debt service on general obligation bonds.

The Sarasota County Tax Collector collects property taxes on behalf of each municipality within county boundaries. All taxes are due from property owners on March 31<sup>st</sup>. Taxes become delinquent on April 1<sup>st</sup>. By May 31<sup>st</sup> of each year, either all taxes have been collected and remitted to the City or the delinquent taxes are raised by public auction of tax certificates. Due to this arrangement there are no material unremitted tax revenues at the end of the fiscal year. The major dates in this process are listed on the following table.

<b>PROPERTY TAX CALENDAR</b>	
July 1	Assessment roll validated
September 30	Millage resolution approved
October 1	Beginning of City's fiscal year for which tax is to be levied
November 1	Tax bills rendered and due
November 1 - March 31	Property taxes due with various discounts
April 1	Taxes delinquent and property subject to lien
May 31	Tax certificates sold by County

### **S. Implementation of Governmental Accounting Standards Statements**

During the fiscal year ended September 30, 2019, the City implemented the following GASB Pronouncements:

**GASB Statement No. 83, *Certain Asset Retirement Obligations*.** This Statement addresses accounting and financial reporting for certain asset retirement obligations (ARO). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. This statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. The Statement requires that recognition occur when the liability is both incurred and reasonably estimable. This Statement also requires disclosure of how those funding and assurance requirements are being met by a government's AROs, if not separately displayed in the financial statements. Enhancing the comparability of financial statements among governments by establishing uniform criteria for governments to recognize and measure certain AROs. This Statement will also enhance the decision-usefulness of the information provided to financial statement users by requiring disclosures relate to those AROs.

**GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*.** This statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from contractual obligation to pay cash in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This statement will improve financial reporting by providing users of financial statements with essential information that currently is not consistently provided.

The following GASB Pronouncements have been issued but are not in effect for the City as of September 30, 2019:

**GASB Statement No. 84, *Fiduciary Activities*.** The objective of the this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria include (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The requirements of the this Statement will enhance consistency and comparability, which will enhance the value provided by the information reported in financial statements for assessing government accountability and stewardship.

**GASB Statement No. 87, Leases** This objective of this statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. This Statement will enhance comparability of financial statements among governments by requiring lessees and lessors to report leases under a single model.

**GASB Statement No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period** The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. Interest cost incurred before the end of the construction period will not be included in the historical cost of a capital asset reported in a business type activity or enterprise fund.

**GASB Statement No. 90, Majority Equity Interests-An Amendment of GASB Statements No. 14 and No. 61.** This Statement objective is to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The requirements of this Statement will improve financial reporting by providing users of financial statements with essential information related to presentation of majority equity interest in legally separate organizations that previously was reported inconsistently.

## **NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

### **A. Budgetary information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, all special revenue and debt service funds, and the Penny Sales Tax Capital Projects Fund. All other capital projects funds adopt project-length budgets.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. No later than the first regular City Commission meeting of September, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing October 1<sup>st</sup>. The operating budget includes proposed expenditures and the means of financing the expenditures.
2. A public hearing is conducted to obtain taxpayer comments.
3. Prior to October 1<sup>st</sup>, the budget is legally enacted through passage of a resolution. The budget resolution restricts total expenditures by fund. Expenditures for any year may not exceed current year fund appropriations plus accumulated fund equity.
4. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Transfers of appropriations between funds require the approval of the City Commission. The transfer of appropriations between line items within the same department can be accomplished with Department Head and Budget Director approval.
5. All unencumbered and unexpended appropriations lapse at fiscal year-end. Encumbered appropriations also lapse, but may be honored by additional appropriations in the subsequent year's budget.
6. The City Commission has the power to revise its budget appropriations by resolution from time to time during the fiscal year; however, no revision may be made by transferring any encumbered funds unless such funds are first released or discharged from any such encumbrance.

7. Formal budgetary integration is employed as a management control device during the year for the general, special revenue and capital projects funds.
8. Budgets for the general, special revenue, debt service and capital projects funds are adopted on a basis consistent with generally accepted accounting principles (GAAP).

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the general, special revenue and capital projects funds. Encumbrances outstanding at year-end are reported as assigned fund balance since they do not constitute expenditures or liabilities. Encumbrances which the City intends to honor are appropriated as part of the subsequent year's budget.

Budgeted amounts are as originally adopted or amended by the City. Supplemental appropriations made during the fiscal year are included in the "Final Budget" columns on the statement of revenues, expenditures and changes in fund balances-budget and actual.

**B. Deficit fund equity**

The Glen Oaks Debt Service Fund had a deficit fund balance of \$98,458. This deficit will be eliminated with the collection of special assessments and interest earnings.

The Miscellaneous Grants Special Revenue Fund had a deficit fund balance of \$8,884. This deficit will be eliminated with the collection of grant revenues in 2020.

The Equipment Maintenance Internal Service Fund had a net deficit of \$763,373. In addition, the Information Technology Internal Service Fund had a deficit of \$899,717. The deficit in each fund was due to the allocation of its share of net pension liability for the General Employees' Pension Plan. The deficit will be eliminated by future revenues.

The Tourist Development Tax Fund had a deficit of \$2,290,438 due to expenditures incurred for Lido Beach renourishment projects. These projects are funded by Tourist Development Tax funds and grants from the Florida Department of Environmental Protection. The deficit will be eliminated in 2020 when the reimbursements for the 2019 expenditures are received.

### **NOTE 3 - DEPOSITS AND INVESTMENTS**

Cash and cash equivalents include cash on hand, amounts in demand and time deposits and short-term investments with original maturity dates within three months of the date acquired by the city. All of the City's deposits are held in qualified public depositories pursuant to Florida Statutes, Chapter 280, *Florida Security for Public Deposits Act*. Under the Act, all qualified public depositories are required to pledge eligible collateral having a market value equal to or greater than the average daily or monthly balance of all public deposits, times the depository's collateral pledging level. The pledging level may range from 50% to 125% depending upon the depository's financial condition and establishment period. All collateral must be deposited with an approved financial institution. Any losses to public depositors are covered by applicable deposit insurance, sale of securities pledged as collateral and, if necessary, assessments against other qualified public depositories of the same type as the depository in default. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof.

The City maintains a cash and investment pool that is available for use by all funds, except the Pension Trust Funds. The deposits and investments of the Pension Trust Funds are held separately from those of other City funds. Interest income earned as a result of pooling is distributed monthly to the appropriate funds based on average daily balances.

The City's investment guidelines have been defined in a written investment policy and approved by the City Commission. The guidelines specify limits by instrument, and establish a diversified investment strategy and a minimum credit quality. It applies to all funds except the Pension Trust Funds. The direction of investment strategies, within policy limits, is established by an internal investment committee that meets quarterly.

The City's investment manager is authorized to invest in the State Board of Administration's Local Government Investment Pool (Florida Prime Fund), U.S. Government Securities, U.S. Government Agencies, Interest Bearing Time Deposit or Savings Accounts, Repurchase Agreements, Commercial Paper, State and/or Local Government Taxable and/or Tax-Exempt Debt, Intergovernmental Investment Pools, Corporate Obligations, FDIC Corporate Obligations, and Mortgage-Backed Securities (MBS). According to City policies, the Pension Trust Funds are also authorized to invest in common and preferred stock, mutual funds, convertible debentures, commercial paper, corporate bonds, foreign securities, real estate, and money market funds.

The Florida Prime Fund meets the criteria of an external investment pool that measures all of its investments at amortized cost for financial reporting purposes. The Florida Prime Fund is administered by the State Board of Administration and was created by Section 218.415, Florida Statutes. This investment pool operates under investment guidelines established by Section 215.47, Florida Statutes.

#### **Fair Value Measurement of Investments**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is also an exit price at a measurement date from the perspective of a market participant that controls the asset or is obligated for the liability.

The City uses fair value measurements for the initial recording and subsequent periodic remeasurement of certain assets on a recurring basis. Additionally, the City may be required to record at fair value other assets on a nonrecurring basis. The nonrecurring fair value adjustments typically involve application of lower-of-cost-or-fair-value or asset-impairment accounting.

The City holds less complex types of investments, which are measured at fair value on a recurring basis. The City categorizes its fair value measurements within the fair value hierarchy established by GASB Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; and Level 3 inputs are significant unobservable inputs.



**A. City of Sarasota**

As of September 30, 2019, the City had the following cash, cash equivalents and investments:

<u>Portfolio / Investments</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (Years)</u>
Cash Deposits	\$ 16,122,996	Not Applicable
Certificate of Deposits	5,176,311	Not Applicable
Money Market Funds	1,859,860	0.01
Federal Agency Bonds/Notes	9,469,825	1.86
Agency Mortgage-Backed Securities	6,615,531	9.51
Agency Collateralized Mortgage Obligations	10,027,762	4.25
Corporate Notes	34,263,552	1.78
Municipal Obligations	1,374,715	1.50
U.S Treasury Bonds/Notes	59,128,385	2.13
Supra-National Agency Bonds/Notes	8,325,044	1.00
Asset Backed Securities	10,399,526	2.53
Investment pools:		
Florida Palm	12,594,894	Not Applicable
Florida Prime	22,648,265	0.10
Total Cash & Investments	<u>\$ 198,006,666</u>	
Portfolio weighted average maturity		2.47

City investments include cash and investments for the Primary Government, Component Units and Agency Funds as follows:

Primary Government	
Statement of Net Position	
Cash and Cash Equivalents	\$ 31,136,757
Investments	165,139,244
Component Units	
Cash and Cash Equivalents	147,382
Investments	1,536,681
Agency Funds	
Cash and Cash Equivalents	4,078
Investments	42,524
Total	<u>\$ 198,006,666</u>

**Interest Rate Risk**

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. When interest rates increase, the value of fixed rate securities fall. The inverse is also true, as interest rates fall, the value on fixed rate securities increase. The City manages its exposure to declines in fair market values by decreasing the weighted average maturity of its investment portfolio during periods of rising interest rates. The City's investment policy generally limits the weighted average maturity of the portfolio to a period of five years or less.

**Credit Risk**

Credit quality risk results from potential default of investments that are not financially sound. The investment policy limits investments in commercial paper to A-1/P-1 rated paper with the aggregate value not to exceed twenty percent of the total portfolio. The City's investments in United States Government Securities, United States Agencies, Federal Instrumentalities and Mortgage-Backed Securities are rated AA+ by Standard & Poor's and Aaa by Moody's Investors Service. Money market funds are invested with financial institutions that comply with Chapter 280 of Florida Statutes, whereby the City is made whole by all participating banks should a principal loss be incurred by the City. Investments in Florida Prime are rated AAA by Standard & Poor's.

**Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributable to the quantity of the government's investment in a single issuer. The City's investment policy allows for investing in a variety of securities based on the issuer. The allowable concentration in any one issuer is based on the type of issuer - i.e., 25% for Mortgage-Backed Securities, 25% for the Florida Prime Fund, Interest Bearing Time Deposit or Savings Accounts, 50% Intergovernmental Investment Pools, 75% for United States Government Agencies, and up to 100% for United States Government Securities.

**Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All United States Government securities, United States Government Agencies, and Mortgage-Backed securities are held by a third party custodial entity in the name of the City.

**Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The City's investment policy does not permit investments in foreign securities.

**Fair Value Measurement of Investments**

The City has the following recurring fair value measurements as of September 30, 2019:

<b>Investments</b>	<b>Fair Value</b>	<b>Level</b>	
		<b>1</b>	<b>2</b>
Federal Agency Bonds/Notes	\$ 9,469,825	\$ -	\$ 9,469,825
Agency Mortgage-Backed Securities	6,615,531	-	6,615,531
Agency Collateralized Mortgage Obligations	10,027,762	-	10,027,762
Corporate Notes	34,263,552	-	34,263,552
Municipal Obligations	1,374,715	-	1,374,715
U.S Treasury Bonds/Notes	59,128,385	59,128,385	-
Supra-National Agency Bonds/Notes	8,325,044	-	8,325,044
Asset Backed Securities	10,399,526	-	10,399,526
Total Investments by Fair Value Level	<u>\$ 139,604,340</u>	<u>\$ 59,128,385</u>	<u>\$ 80,475,955</u>
<b>Investments Measured at Amortized Cost:</b>			
Florida Palm	12,594,894		
Florida Prime	22,648,265		
	<u>35,243,159</u>		
Total Investments Measured at Fair Value	<u>\$ 174,847,499</u>		

Debt securities classified in Level 1 are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 are valued using the following approaches:

- Federal Agency Bonds/Notes, Agency Mortgage-Backed Securities, Supra-National Agency Bonds/Notes, and Asset Backed Securities; Commercial Paper; quoted prices for identical securities in markets that are not active;
- Corporate and Municipal Bonds: quoted prices for similar securities in active markets;
- Agency Collateralized Mortgage Obligations: matrix pricing based on the securities' relationship to benchmark quoted prices.

Investments in Florida Prime are valued at amortized cost and are not subject to the fair value hierarchy. There are no limitations or restrictions on participant withdrawals, including items such as redemption notices, maximum transaction amounts, and Florida Prime's authority to impose liquidity fees or redemption gates.

**B. General Employees' Defined Benefit Pension Plan**

As of September 30, 2019, the General Employees' Defined Benefit Pension Plan had the following cash, cash equivalents and investments:

<u>Portfolio / Investments</u>	<u>Fair Value</u>	<u>Duration (Years)</u>
Cash Deposits	\$ 8,828	Not Applicable
Money market funds	3,684,125	Not Applicable
U.S. Government securities	7,564,822	4.74
Mortgage backed securities	13,711,843	20.04
Common and preferred stock	93,186,153	Not Applicable
Real estate funds	18,354,574	Not Applicable
Corporate bonds and notes	8,608,475	4.89
Foreign stocks	6,738,862	Not Applicable
Other equities	1,523,043	Not Applicable
Total Cash & Investments	<u>\$ 153,380,725</u>	

**Interest Rate Risk**

The Plan manages exposure to declines in fair values through other methods such as evaluating the credit rating, diversifying the investments in the portfolio, and outside portfolio consulting. The Plan does not limit the weighted average maturity of its investment portfolio.

**Credit Risk**

The Plan must operate in compliance with all applicable State and Federal laws concerning the investment of pension assets. All equity investments are limited to those issues that are traded on a major stock exchange or in over-the-counter securities for which there is an active market maker regulated by the NASD. Investments in corporate fixed income securities must hold a rating in one of the three highest classifications by a major rating service. If commercial paper is used, it must be rated A-1 or P-1. Ratings for the Plan's applicable securities are as follows:

	<u>September 30, 2019, Credit Ratings</u>	
	<u>S&amp;P</u>	<u>Moody's</u>
US Government Securities	BBB+	Aaa
US Government Agency Securities	AAA...BBB-	Aaa....NR
Corporate Bonds	AAA...BBB-	Aaa...Baa2

**Concentration of Credit Risk**

The Plan does not allow for any investment in more than 10% (at market) of an investment manager's equity portfolio to be invested in the shares of a single corporate issuer. Investments in equity securities shall not exceed 75% of the market value of the total Plan assets. Except for Treasury and agency obligations, no more than 10% (at cost) of any investment manager's total fixed income portfolio shall be invested in the securities of a single issuer. No more than 17.5% (at market) of the Plan's assets may be invested in securities issued by corporations domiciled outside the United States.

**Duration**

Duration is the measure of fixed income cash flows using present value, weighted for cash flows as a percentage of the investment's full price. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows arising from such investments as callable bonds, prepayments and variable-rate debt.

**Custodial Credit Risk**

For an investment, this is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Plan does not believe that they have a custodial risk exposure as all their securities are insured, registered, and held by an outside custodian.

**Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The Plan does not have a policy that addresses the risks associated with investments in foreign currency. The Plan holds \$6,738,862 in international investments. This amount represents approximately 3.5% of total Plan investments. Most of the foreign investments are denominated in U.S. dollars, therefore minimizing the foreign currency risk.

**Fair Value Measurement of Investments**

The Plan has the following recurring fair value measurements as of September 30, 2019:

Investments	Fair Value	Level		
		1	2	3
Debt Securities				
US Government Securities	\$ 7,564,822	\$ 7,564,822	\$ --	\$ --
Mortgage Backed Securities	13,711,843	--	13,711,843	--
Corporate Bonds and Notes	8,608,475	--	8,608,475	--
Total Debt Securities	29,885,140	7,564,822	22,320,318	--
Common and Preferred Stock	93,186,153	78,436,491	14,749,662	--
Real Estate Funds	8,608,503	--	--	8,608,503
Foreign Stocks	6,738,862	6,738,862	--	--
Other Equities	1,523,043	1,523,043	--	--
Total Investments by Fair Value Level	\$ 139,941,701	\$ 94,263,218	\$ 37,069,980	\$ 8,608,503

**Investments Measured at Net Asset Value (NAV):**

Real Estate Funds 9,746,071

**Investments Not Subject to Level Disclosure:**

Money Market Funds 3,684,125

Total Investments Measured at Fair Value \$ 153,371,897

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique for similar securities. Matrix pricing is used to value securities based on the securities relationship to benchmark quoted prices. Real estate funds classified in Level 3 are valued using independent appraisers to determine the market value of the investments in the fund.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table:

Investment	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
<b>Investments Measured at Net Asset Value (NAV):</b>				
Real Estate Funds (1)	\$ 9,746,071	\$ -	Quarterly	45 days
Total Investments Measured at NAV	<u>\$ 9,746,071</u>			

(1) *Real estate funds.* This type includes real estate funds that invest primarily in U.S. commercial real estate. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital. Capital commitments are accepted by the fund quarterly and are generally called from investors pro rata in the order of the quarter in which they are received. Shares are generally issued quarterly 45 days after quarter-end when that quarter's price per share is published. Redemption requests must be received by the Fund 45 days prior to quarter end, and to the extent the fund has liquid assets, redemption requests will be redeemed after quarter end when that quarter's per share price is published. Because it is not probable that any individual investment will be sold, the fair value of each individual investment has been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital.

**C. Firefighters' Defined Benefit Pension Plan**

As of September 30, 2019, the Firefighters' Defined Benefit Pension Plan had the following cash, cash equivalents and investments:

<u>Portfolio / Investments</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (Years)</u>
Cash Deposits	\$ 460,330	Not Applicable
Money Market Funds	2,944,681	Not Applicable
Common Stock	90,497,934	Not Applicable
Foreign Equities	5,298,441	Not Applicable
Equity Mutual Funds	2,061,553	Not Applicable
Unit Investment Trusts	457,927	Not Applicable
Foreign Bonds	317,187	4.17
Government Securities	6,299,968	17.27
Municipal Securities	133,326	21.27
Real Estate Funds	19,934,069	Not Applicable
Mortgage Backed Securities	1,021,600	7.04
Corporate Bonds and Notes	26,003,664	5.96
Total Cash & Investments	<u>\$ 155,430,680</u>	

**Interest Rate Risk**

The Plan manages exposure to declines in fair values through other methods such as evaluating the credit rating, diversifying the investments in the portfolio, and outside portfolio consulting. The Plan does not limit the weighted average maturity of its investment portfolio.

**Credit Risk**

The Plan limits its short term investments to the following: money market or short term investment funds provided by the funds custodian; direct obligations of the United States Government with a maturity of one year or less; commercial paper issued by United States Corporations which have a maturity of 270 days or less and that is rated A-1 or higher by Standard & Poor's or P-1 or higher by Moody's and Bankers Acceptances issued by the largest fifty banks in the United States. All equity investments are limited to fully and easily negotiable equity securities. All equity investments are limited to those issues that are traded on a major stock exchange. Investments in corporate fixed income securities are limited to those securities rated "A" or higher by Moody's or Standard & Poor's rating services. Investments in collateralized mortgage obligations are limited to 25% of the market value of the investment manager's total portfolio and are restricted to those issues backed by the full faith of the United States Government, an Agency thereof, or are rated AAA by a major rating service and PAC (planned amortization class), NAC (non-accelerated securities) or VADM (very accurately defined maturity) securities.

**Concentration of Credit Risk**

The Plan does not allow for any investment in more than 6% (at market) of an investment manager's equity portfolio to be invested in the shares of a single corporate issuer. Investments in the shares of companies that have been publicly traded for less than one year are limited to no more than 10% of an investment manager's portfolio. Investments in securities (stocks, bonds, and cash equivalents) issued by corporations domiciled outside the United States shall not exceed 10% (at cost) of the Fund's total market value. No more than 10% (at cost) of any investment manager's total fixed income portfolio shall be invested in the securities of any single corporate issuer. No more than 10% (at cost) of the Fund's total market value may be invested in real estate investments. All real estate investments are to be made through participation in diversified commingled funds of real properties. Real estate investments shall be broadly diversified as to property type and location.

As of September 30, 2019, the Plan held investments in one real estate fund totaling \$19,934,069.

**Custodial Credit Risk**

For an investment, this is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Plan does not believe that they have a custodial risk exposure as all their securities are insured, registered, and held by an outside custodian.

**Foreign Currency Risk**

Investment in securities issued by foreign governments or corporations domiciled outside of the United States shall not exceed 25% of the Fund's total market value.

**Fair Value Measurement of Investments**

The Plan has the following recurring fair value measurements as of September 30, 2019:

<b>Investments</b>	<b>Fair Value</b>	<b>Level</b>		
		<b>1</b>	<b>2</b>	<b>3</b>
Debt Securities				
Government Securities	\$ 6,299,968	\$ 6,299,968	\$ --	\$ --
Municipal Securities	133,326	--	133,326	--
Mortgage Backed Securities	1,021,600	--	1,021,600	--
Corporate Bonds and Notes	26,003,664	--	26,003,664	--
Total Debt Securities	<u>33,458,558</u>	<u>6,299,968</u>	<u>27,158,590</u>	<u>--</u>
Common Stock	90,497,934	84,362,357	6,135,577	--
Foreign Bonds	317,187	--	317,187	--
Foreign Equities	5,298,441	4,613,237	685,204	--
Equity Mutual Funds	2,061,553	--	2,061,553	--
Unit Investment Trusts	457,927	457,927	--	--
Real Estate Funds	19,934,069	--	--	19,934,069
Total Investments by Fair Value Level	<u>\$ 152,025,669</u>	<u>\$ 95,733,489</u>	<u>\$ 36,358,111</u>	<u>\$ 19,934,069</u>
<b>Investments Not Subject to Level Disclosure</b>				
Money Market Funds	<u>2,944,681</u>			
Total Investments	<u>\$ 154,970,350</u>			

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Real estate funds classified in Level 3 are valued using independent appraisers to determine the market value of the investments in the fund.

**D. Police Officers' Defined Benefit Pension Plan**

As of September 30, 2019, the Police Officers' Defined Benefit Pension Plan had the following cash, cash equivalents and investments:

<b>Portfolio / Investments</b>	<b>Fair Value</b>	<b>Duration (Years)</b>
Cash Deposits	\$ 370,560	Not Applicable
Money Market Funds	1,484,266	Not Applicable
U. S. Government Securities	14,118,239	14.32
Mortgage Backed Securities	13,468,696	12.31
Municipal Securities	1,840,101	18.31
Common Stock	100,593,376	Not Applicable
Preferred Stock	1,693,645	Not Applicable
Corporate Bonds	42,568,407	5.85
Real Estate Mutual Funds	31,746,017	Not Applicable
Foreign Mutual Funds	38,744,795	Not Applicable
Total Cash & Investments	<u>\$ 246,628,102</u>	

**Interest Rate Risk**

The Plan manages exposure to declines in fair values through other methods such as evaluating the credit rating, diversifying the investments in the portfolio, and outside portfolio consulting. The Plan does not limit the weighted average maturity of its investment portfolio.

**Credit Risk**

The Plan limits its short term investments to the following: money market or short term investment funds provided by the funds custodian; commercial paper issued by United States Corporations which have a majority of 270 days or less and a rating of A-1 or higher by Standard & Poor's or P-1 or higher by Moody's. All equity investments are limited to fully and easily negotiable equity securities. In addition, investments in the shares of companies that have been publicly traded for less than one year are limited to no more than 15% of the market value of an investment manager's total equity portfolio. Investments in corporate fixed income securities are limited to those securities rate "A" or higher by Moody's or Standard & Poor's rating services. Investments in Collateralized Mortgage Obligations are limited to 25% of the market value of the investment manager's total portfolio and are restricted to those issues backed by the full faith or United States Government, and Agency thereof, or are rated AAA by a major rating service and PAC (planned amortization class), NAC (non-accelerated securities) or VADM (very accurately defined maturity) securities. Ratings for the Plan's applicable securities are as follows:

	September 30, 2019, Credit Ratings	
	S&P	Moody's
US Government Securities	AA+	Aaa
Corporate Bonds	AAA...BBB+	Aaa...Baa1

Rating information for mortgage backed securities and bond mutual funds was not provided. The investment policy requires fixed income securities which are downgraded below the minimum rating by both Moody's and Standard & Poor's shall be sold at the earliest beneficial opportunity. Investment positions are reviewed by the Board of Trustees at their regular meetings.

**Concentration of Credit Risk**

The Plan states that no more than 5% (at market) of an investment manager's equity portfolio may be invested in the shares of a single corporate issuer. Investments in equity securities shall not exceed 75% of the market value of the total Plan assets. Investments in convertible securities (classified as equity investments) and are limited to 25% of the Plan's total portfolio value and no more than 10% of each investment managers convertible portfolio may be invested in shares of a single corporate issuer.

No more than 10% (at market) of an investment manager's total fixed income portfolio shall be invested in the securities of any single corporate issuer. Investments in securities (stocks, bonds and cash equivalents) issued by foreign governments or corporation domiciled outside the United States shall not exceed 25% of the market value of Plan assets. Investments in real estate shall not exceed 15% (at market) of the value of the total Plan assets.

**Duration**

Duration is the measure of fixed income cash flows using present value, weighted for cash flows as a percentage of the investment's full price. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows arising from such investments as callable bonds, prepayments and variable-rate debt.

**Custodial Credit Risk**

For an investment, this is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Plan does not believe that they have a custodial risk exposure as all their securities are insured, registered, and held by an outside custodian.

**Foreign Currency Risk**

The Fund's Investment policy states that investments in securities issued by foreign governments or corporation domiciled outside the United States shall not exceed 25% of the market value of Fund assets. The investment policy specifically prohibits certain investments including interest rate swaps, limited partnerships of any kind, venture capital, and futures contracts. The investment policy also prohibits trading on margin and short selling.

**Fair Value Measurement of Investments**

The Plan has the following recurring fair value measurements as of September 30, 2019:

Investments	Fair Value	Level		
		1	2	3
Debt Securities				
US Government Securities	\$ 14,118,239	\$ --	\$ 14,118,239	\$ --
Mortgage Backed Securities	13,468,696	--	13,379,965	88,731
Municipal Securities	1,840,101	--	1,840,101	--
Corporate Bonds	42,568,407	4,681,539	37,886,868	--
Total Debt Securities	71,995,443	4,681,539	67,225,173	88,731
Common Stock	100,593,376	99,083,904	1,463,945	45,527
Preferred Stock	1,693,645	31,396	1,662,249	--
Foreign Mutual Funds	1,150,481	1,150,481	--	--
Real Estate Mutual Funds	31,746,017	--	--	31,746,017
Total Investments by Fair Value Level	\$ 207,178,962	\$ 104,947,320	\$ 70,351,367	\$ 31,880,275

**Investments Measured at Net Asset Value (NAV):**

Global Opportunities Growth Fund	37,594,314
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**Investments Not Subject to Level**

**Disclosure**

Money Market Funds	1,484,266
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Total Investments Measured at Fair Value	<u>\$ 246,257,542</u>
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Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities relationship to benchmark quoted prices. Real estate funds classified in Level 3 are valued used independent appraisers to determine the market value of the investments in the fund.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table:

Investment	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Investments Measured at Net Asset Value (NAV):				
Global opportunities growth funds (1)	<u>\$ 37,594,314</u>	--	Unrestricted	None
Total Investments Measured at NAV	<u>\$ 37,594,314</u>			

(1) *Global opportunities growth*. This type includes investments in one fund that invests in companies large and small primarily located in Europe and the Pacific Basin. At least 80 percent of the funds' investments must be in non-U.S. equities in the financial, information technology, consumer discretionary, industrials, healthcare, consumer staples, materials, energy, telecommunications, utilities and real estate sectors. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the investments.



**E. OPEB Trust Fund**

As of September 30, 2019, the OPEB Trust Fund had the following cash, cash equivalents and investments:

<u>Portfolio / Investments</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (Years)</u>
Cash Deposits	\$ 366,781	Not Applicable
Money Market Funds	1,093,090	0.01
U.S. Government Securities	2,165,459	0.57
U.S. Government Agency Securities	145,784	0.32
Common and Preferred Stock	27,065,822	Not Applicable
Corporate Bonds	4,228,887	1.12
Real Estate Funds	6,460,297	Not Applicable
Mortgage Backed Securities	1,571,734	0.51
Foreign Stocks	5,283,453	Not Applicable
Foreign Bonds	505,934	0.05
Total Cash & Investments	<u>\$ 48,887,241</u>	
Portfolio weighted average maturity		0.14

**Interest Rate Risk**

The Plan manages exposure to declines in fair values through other methods such as evaluating the credit rating, diversifying the investments in the portfolio, and outside portfolio consulting. The Plan does not limit the weighted average maturity of its investment portfolio.

**Credit Risk**

The Plan limits its fixed income investments to marketable debt securities issued or guaranteed by the United States Government or its agencies, domestic corporations, asset-backed and commercial mortgage-backed securities, domestic banks and other US financial institutions. All securities must hold a rating in one of the 3 highest classifications by a major rating service. If commercial paper is used it must be rated A-1 or P-1. All equity securities are limited to securities listed on the New York, American and principal regional and foreign exchanges, and in over-the-counter securities for which there is an active market maker regulated by the NASD.

**Concentration of Credit Risk**

The Plan does not allow for any investment in more than 10% (at market) of an investment manager's equity portfolio to be invested in the shares of a single corporate issuer. Investments in equity securities shall not exceed 70% of the market value of the total Plan assets. Except for Treasury and agency obligations, no more than 10% (at cost) of any investment manager's total fixed income portfolio shall be invested in the securities of a single issuer. No more than 10% (at market) of the Funds' assets may be invested in securities issued by corporations domiciled outside the United States.

**Custodial Credit Risk**

For an investment, this is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Plan does not believe that they have a custodial risk exposure as all their securities are insured, registered, and held by an outside custodian.

**Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The plan does not have a policy that addresses the risks associated with investments in foreign currency. The trust fund holds \$5,789,387 in foreign investments. This amount represents approximately 12% of total trust fund investments. Many of the foreign investments are denominated in U.S. dollars, therefore minimizing the foreign currency risk.

**Fair Value Measurement of Investments**

The Plan has the following recurring fair value measurements as of September 30, 2019:

<b>Investments</b>	<b>Fair Value</b>	<b>Level</b>		
		<b>1</b>	<b>2</b>	<b>3</b>
U.S. Government Securities	\$ 2,165,459	\$ --	\$ 2,165,459	\$ --
U.S. Government Agency Securities	145,784	--	145,784	--
Common and Preferred Stock	27,065,822	27,065,822	--	--
Corporate Bonds	4,228,887	--	4,228,887	--
Real Estate Funds	6,460,297	--	--	6,460,297
Mortgage Backed Securities	1,571,734	--	1,571,734	--
Foreign Stocks	5,283,453	5,283,453	--	--
Foreign Bonds	505,934	--	505,934	--
Total Investments by Fair Value Level	<u>\$ 47,427,370</u>	<u>\$ 32,349,275</u>	<u>\$ 8,617,798</u>	<u>\$ 6,460,297</u>

Common, preferred and foreign stock classified in Level 1 are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 are valued using the following approaches:

- U.S. Government, U.S. Government Agency, and Mortgage Backed Securities: quoted prices for identical securities in markets that are not active;
- Corporate Bonds: quoted prices for similar securities in active markets;
- Foreign Bond Mutual Funds: published fair value per share (unit) for each fund.

Real Estate Funds classified in Level 3 are valued using independent appraisers to determine the market value of the investments in the fund.

**F. General Employees Defined Contribution Retirement Plan**

As of September 30, 2019, the General Employees Defined Contribution Retirement Plan had the following cash, cash equivalents and investments:

<b>Portfolio/Investments</b>	<b>Fair Value</b>	<b>Weighted Average Maturity (Years)</b>
Stock mutual funds	\$ 9,530,536	Not Applicable
Bond mutual funds	1,945,242	8.16
Foreign mutual funds	885,126	Not Applicable
Total Cash & Investments	<u>\$ 12,360,904</u>	
Portfolio weighted average maturity		8.16

The General Employees Defined Contribution Plan utilizes the same investment guidelines as those used for the General Employees' Pension Plan investments. Interest rate risk, credit risk, concentration of credit risk, custodial credit risk, and foreign currency risk are the same as those that have been disclosed for City investments.

**Fair Value Measurement of Investments**

The Plan has the following recurring fair value measurements as of September 30, 2019:

<b>Investments</b>	<b>Fair Value</b>	<b>Level</b>	
		<b>1</b>	<b>2</b>
Stock Mutual Funds	\$ 9,530,536	\$ --	\$ 9,530,536
Bond Mutual Funds	1,945,242	--	1,945,242
Foreign Mutual Funds	885,126	--	885,126
Total Investments by Fair Value Level	<u>\$ 12,360,904</u>	<u>\$ --</u>	<u>\$ 12,360,904</u>

Domestic, Bond and Foreign Mutual Funds classified in Level 2 are valued using published fair value per share (unit) for each fund.

**G. Discretely Presented Component Units**

The *St. Armands Business Improvement District and Downtown Improvement District* utilizes the same investment guidelines as those used for City investments. Interest rate risk, credit risk, concentration of credit risk, custodial credit risk, and foreign currency risk are the same as those that have been disclosed for City investments.

**Reconciliation of Cash and Investments**

A reconciliation of cash and investments as shown on the Statement of Net Position and Statement of Fiduciary Net Position follows:

	<u>Statement of Net Position</u>	<u>Statement of Fiduciary Net Position</u>	<u>Total</u>
<b>Primary Government</b>			
Cash and cash equivalents	\$ 31,136,757	\$ 1,206,499	\$ 32,343,256
Investments	165,139,244	615,481,153	780,620,397
Total	<u>\$ 196,276,001</u>	<u>\$ 616,687,652</u>	<u>\$ 812,963,653</u>
<b>Component Unit</b>			
Cash and cash equivalents	\$ 147,382		\$ 147,382
Investments	1,536,681		1,536,681
Total	<u>\$ 1,684,063</u>		<u>1,684,063</u>
Total			<u>\$ 814,647,716</u>

**NOTE 4 - RECEIVABLES AND UNEARNED REVENUE**

**A. Receivables**

Receivables as of year-end for the City's governmental activities, individual major governmental funds, nonmajor governmental funds in the aggregate, internal service funds in the aggregate and applicable allowances for uncollectible accounts, are as follows (no allowance for uncollectibles was needed):

	Accounts	Interest	Interfund	Notes	Special Assessments	Total
General Fund	\$ 1,994,411	\$ 122,199	\$ 1,890,644	\$ --	\$ --	\$ 4,007,254
Community Redevelopment	--	24,234	--	--	--	24,234
Housing and Community Devl	--	3,069	--	126,957	--	130,026
Penny Sales Tax	--	78,621	--	--	--	78,621
Building Services Fund		45,350				
Nonmajor Governmental Funds	148,977	92,838	--	168,115	100,952	510,882
Internal Service Funds	462	26,080	--	--	--	26,542
Total receivables	<u>\$ 2,143,850</u>	<u>\$ 392,391</u>	<u>\$ 1,890,644</u>	<u>\$ 295,072</u>	<u>\$ 100,952</u>	<u>\$ 4,777,559</u>

The interfund receivable in the General Fund was partially eliminated in the conversion from governmental funds balance sheet and internal service funds statement of net position to the governmental activities statement of net position.

Receivables for the City's business-type activities, including individual major funds and allowances for uncollectibles accounts are as follows:

	Water and Sewer	Van Wezel	Solid Waste	Parking Management	Other Funds	Total
Receivables-unrestricted:						
Accounts (billed)	\$ 2,458,350	\$ 368,084	\$ 583,058	\$ 170,478	\$ 1,792	\$ 3,581,762
Accounts (unbilled)	2,080,239	--	--	--	--	2,080,239
Allowance for uncollectibles	(231,667)	--	(137,721)	(27,276)	--	(396,664)
Accounts (net)	4,306,922	368,084	445,337	143,202	1,792	5,265,337
Interest	166,576	44,857	12,030	2,831	1,101	227,395
Receivables-restricted:						
Interest	17,435	--	--	3,322	--	20,757
Total receivables (net)	<u>\$ 4,490,933</u>	<u>\$ 412,941</u>	<u>\$ 457,367</u>	<u>\$ 149,355</u>	<u>\$ 2,893</u>	<u>\$ 5,513,489</u>

**B. Special assessments receivable**

**Glen Oaks Estates Special Assessment**

In 2011, the City Commission approved to design and construct a privacy wall and related improvements for the Glen Oaks Estates Subdivision with a special assessment. The assessment was levied against the property located within the Glen Oaks Estates Subdivision Special Assessment District. The special assessment receivables, which are recorded in a debt service fund, are to be collected over a twenty year period with interest earnings of 4.3%. The special assessment receivable at September 30, 2019, is \$100,952.

**St. Armands Parking Garage Special Assessment**

In 2016, the City Commission approved construction of a parking garage on St. Armands Key. The City Commission also adopted an assessment resolution for the imposition and levying of a special assessment on commercial properties in the St. Armands assessment area to fund a portion of the costs associated with construction of the parking garage. Under the resolution, the City has pledged a special assessment proceeds to the payment of principal and interest on the St. Armands Paid Parking Area Revenue Bonds Series 2017A. The special assessment receivables are to be collected over a twenty-year period beginning with the 2017 fiscal year. The annual assessment is \$260,000 plus administrative costs and the special assessment receivable at September 30, 2019 is \$4,420,000.

The City anticipates Net Parking Revenues (and Assessments as described above with respect to the Series 2017A Bonds) will be collected in an amount sufficient to cover debt service on the Series 2017 Bonds. However, in the event the 2017A Pledged Funds and the 2017B Pledged Funds are insufficient to cover debt service on the Series 2017 Bonds, the City covenanted and agreed and has a positive and affirmative duty to appropriate in its annual budget, by amendment, if necessary, from Non-Ad Valorem Revenues, amounts sufficient to pay principal and interest on the Series 2017 Bonds.

Current assessments receivable and the related revenues are recognized when billed and due. Assessments receivable not due during the current year are classified as “deferred”. Revenue is not recognized on deferred receivables until they become current, in accordance with the modified accrual basis of accounting. Receivables are considered “delinquent” if an annual payment is not received. As of September 30, 2019, all special assessments receivable were deferred.

**C. Unearned revenue**

Governmental funds report unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds and business-type funds also defer revenue recognition in connection with resources that have been received, but not yet earned (unearned). As of September 30, 2019, the various components of unearned revenue reported in the governmental funds and business-type funds were as follows:

<b>Governmental Funds:</b>	<b>Unearned</b>
Grant drawdowns prior to meeting all eligibility requirements	\$ 1,465,153
Prepaid occupational licenses	421,999
Receipts for future services	178,607
Rental receipts not yet earned	16,528
Total unearned revenue for governmental funds	<u>\$ 2,082,287</u>
<b>Business-type Funds:</b>	
Van Wezel ticket sales	\$ 6,131,501
Solid Waste collections billed in advance	415,862
Water and Sewer impact & connection fees	1,946,215
Grant receipts not yet earned	130,370
Unused gift certificates	416,578
Rental receipts not yet earned	276,999
Receipts for future services	685,768
Total unearned revenue for business-type funds	<u>\$ 10,003,293</u>

**NOTE 5 - INTERFUND BALANCES**

Interfund balances at September 30, 2019, consisted of the following amounts:

**A. Interfund receivables/payables:**

The General Fund has a \$1,890,644 interfund receivable consisting of \$1,207,151 from the Tourist Development Tax Fund and \$683,493 from the Water and Sewer Fund. This amount represents a short-term loan made to cover a temporary cash deficit in pooled cash at year-end.

**B. Due to/from other funds:**

The City reports interfund balances between funds. The total of all balances agrees with the sum of interfund balances presented in the statements of net position/balance sheet for governmental funds and for proprietary funds. This balance is an interfund receivable that is expected to be liquidated within one year.

Due to General Fund from:		
Parking Management	\$	123,885
Due to Internal Service Funds from:		
Nonmajor Governmental Funds	\$	6,574

**C. Advances from/to other funds:**

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Parking Management	\$ 707,727
Internal Service	Nonmajor Governmental Funds	\$ 94,379

The General Fund provided an advance to the Parking Management Fund for the purchase of 40 parking pay stations and 20 multi-head meters for the St. Armand's Parking Area and 41 parking pay stations, 25 multi-head meters, and 5 single space station for the Downtown Parking Area. The repayment of the advance began in the 2018-19 fiscal year with a maturity in 2029.

The General Benefits and Insurance Internal Service Fund provided an advance to the Glen Oaks Estates Subdivision Special Assessment District for the design and construction of a wall. The repayment of the advance began in the 2011-12 fiscal year with a final maturity in 2031.

**D. Interfund transfers:**

The City reports interfund transfers between many of its funds. The sum of all transfers presented in the following schedule agrees with the sum of interfund transfers presented in the governmental and proprietary fund financial statements. Interfund transfers for the year ended September 30, 2019, consisted of the following:

<u>Transfer</u>	<u>Purpose</u>	<u>Amount</u>	
Transfers to General Fund from:			
Housing and Community Development	Investment Earnings	\$ 42,283	
Development Services	Program Funding	655,479	
Tourist Development Tax	Investment Earnings	3,794	
Nonmajor Governmental Funds	Program Funding	1,093,686	
Nonmajor Governmental Funds	Investment Earnings	502,746	
Solid Waste	Return on Investment	200,000	
Internal Service Funds	Investment Earnings	5,168	
Total transfers to General fund		<u>2,503,156</u>	\$ 2,503,156
Transfers to Parks and Recreation District from			
General Fund	Operating Subsidy		2,400,000
Transfers to Nonmajor Governmental Funds from:			
General Fund	Program funding	517,175	
Penny Sales Tax Fund	Debt service	1,322,146	
Nonmajor Governmental Funds	Debt service	500,004	
Internal Service Funds	Program funding	135,771	
Total transfers to Nonmajor Governmental Funds			<u>2,475,096</u>
Transfers to Solid Waste Fund from:			
Nonmajor Governmental Funds	Program funding		400,000
Transfers to Parking Management Fund from:			
General Fund	Operating subsidy		230,000
Transfers to Nonmajor Enterprise Funds from:			
General Fund	Operating subsidies		1,130,000
Total transfers to Nonmajor Enterprise Funds			<u>1,130,000</u>
Total interfund transfers in			<u>\$ 9,138,252</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2019, was as follows:

	<u>Beginning Balance</u>	<u>Additions and Transfers</u>	<u>Retirements and Transfers</u>	<u>Ending Balance</u>
<b>Governmental Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 40,783,077	\$ --	\$ --	\$ 40,783,077
Art collections	1,498,183	89,500	--	1,587,683
Construction in progress	6,563,154	8,388,472	237,368	14,714,258
Total capital assets not being depreciated	<u>48,844,414</u>	<u>8,477,972</u>	<u>237,368</u>	<u>57,085,018</u>
Capital asset being depreciated:				
Buildings	77,500,641	795,813	--	78,296,454
Improvements and infrastructure	227,646,384	2,993,623	--	230,640,007
Equipment	29,500,173	5,503,193	2,049,831	32,953,535
Total capital assets being depreciated	<u>334,647,198</u>	<u>9,292,629</u>	<u>2,049,831</u>	<u>341,889,996</u>
Less accumulated depreciation for:				
Buildings	24,991,937	1,936,736	--	26,928,673
Improvements and infrastructure	118,569,556	7,090,902	--	125,660,458
Equipment	22,420,473	4,625,119	2,020,765	25,024,827
Total accumulated depreciation	<u>165,981,966</u>	<u>13,652,757</u>	<u>2,020,765</u>	<u>177,613,958</u>
Total capital assets being depreciated, net	<u>168,665,232</u>	<u>(4,360,128)</u>	<u>29,066</u>	<u>164,276,038</u>
Governmental Activities capital assets, net	<u>\$ 217,509,646</u>	<u>\$ 4,117,844</u>	<u>\$ 266,434</u>	<u>\$ 221,361,056</u>
<b>Business-type Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 11,869,613	\$ --	\$ --	\$ 11,869,613
Art collections	218,397	--	--	218,397
Construction in progress	55,416,378	14,841,908	17,244,751	53,013,535
Total capital assets not being depreciated	<u>67,504,388</u>	<u>14,841,908</u>	<u>17,244,751</u>	<u>65,101,545</u>
Capital asset being depreciated:				
Buildings	78,357,155	14,059,818	142,189	92,274,784
Improvements	15,401,117	1,916,351	762,944	16,554,524
Utility systems	300,296,552	14,230,307	--	314,526,859
Equipment	20,454,367	6,968,423	916,108	26,506,682
Total capital assets being depreciated	<u>414,509,191</u>	<u>37,174,899</u>	<u>1,821,241</u>	<u>449,862,849</u>
Less accumulated depreciation for:				
Buildings	44,663,886	1,775,372	--	46,439,258
Improvements	7,027,270	487,270	12,716	7,501,824
Utility systems	175,759,500	8,746,707	--	184,506,207
Equipment	16,087,890	2,552,175	890,514	17,749,551
Total accumulated depreciation	<u>243,538,546</u>	<u>13,561,524</u>	<u>903,230</u>	<u>256,196,840</u>
Total capital assets being depreciated, net	<u>170,970,645</u>	<u>23,613,375</u>	<u>918,011</u>	<u>193,666,009</u>
Business-type Activities capital assets, net	<u>\$ 238,475,033</u>	<u>\$ 38,455,283</u>	<u>\$ 18,162,762</u>	<u>\$ 258,767,554</u>



**City of Sarasota, Florida**  
**Notes to the Financial Statements**  
**September 30, 2019**

	Beginning Balance	Additions and Transfers	Retirements and Transfers	Ending Balance
<b>Discretely Presented Component Units:</b>				
<b>St. Armands Business Improvement District</b>				
Capital assets not being depreciated:				
Art collections	\$ 1,376	\$ --	\$ --	\$ 1,376
Total capital assets not being depreciated	<u>1,376</u>	<u>--</u>	<u>--</u>	<u>1,376</u>
Capital assets being depreciated:				
Improvements	1,508,809	--	--	1,508,809
Equipment	67,616	--	--	67,616
Total capital assets being depreciated	<u>1,576,425</u>	<u>--</u>	<u>--</u>	<u>1,576,425</u>
Less accumulated depreciation for:				
Improvements	558,977	60,820	--	619,797
Equipment	66,167	511	--	66,678
Total accumulated depreciation:	<u>625,144</u>	<u>61,331</u>	<u>--</u>	<u>686,475</u>
Total capital assets being depreciated, net	<u>951,281</u>	<u>(61,331)</u>	<u>--</u>	<u>889,950</u>
Component unit capital assets, net	<u>\$ 952,657</u>	<u>\$ (61,331)</u>	<u>\$ --</u>	<u>\$ 891,326</u>
<b>Downtown Improvement District</b>				
Capital assets being depreciated:				
Improvements	\$ 562,392	\$ --	\$ --	\$ 562,392
Equipment	15,011	--	--	15,011
Total capital assets being depreciated	<u>577,403</u>	<u>--</u>	<u>--</u>	<u>577,403</u>
Less accumulated depreciation for:				
Improvements	297,453	51,708	--	349,161
Equipment	14,569	189	--	14,758
Total accumulated depreciation:	<u>312,022</u>	<u>51,897</u>	<u>--</u>	<u>363,919</u>
Total capital assets being depreciated, net	<u>265,381</u>	<u>(51,897)</u>	<u>--</u>	<u>213,484</u>
Component unit capital assets, net	<u>\$ 265,381</u>	<u>\$ (51,897)</u>	<u>\$ --</u>	<u>\$ 213,484</u>

Depreciation expense was charged to functions/programs of the City as follows:

<b>Governmental activities:</b>	
General government	\$ 982,279
Public safety	2,661,986
Physical environment	1,420,898
Transportation	5,026,040
Culture and recreation	1,237,371
Economic environment	17,657
Human Services	1,141
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	1,073,631
Total depreciation expense - governmental activities	<u>\$ 12,421,003</u>
<b>Business-type activities:</b>	
Water and Sewer	\$ 9,709,594
Van Wezel	1,203,547
Solid Waste	1,467,574
Parking	844,593
Other	300,567
Total depreciation expense - business-type activities	<u>\$ 13,525,875</u>

**NOTE 7 – CAPITAL LEASE**

The City previously entered into a master tax exempt lease purchase agreement on December 9, 2015, with U.S. Bancorp Government Leasing and Finance, Inc. to finance the purchase of police vehicles and related equipment. An addendum was made on March 18, 2019 to the master tax-exempt lease purchase agreement for \$1,180,000 to purchase 26 police vehicles. This lease agreement has a final maturity date of March 19, 2022, bears interest at 2.93%, and qualifies as a capital lease for accounting purposes and therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. The capital assets acquired through the capital lease are as follows:

	Governmental Activities
Equipment	\$ 1,180,000
Less: accumulated depreciation	-
Carrying value	<u>\$ 1,180,000</u>

In addition, on September 21, 2018, the city entered into a \$2,126,716 Master Tax Exempt Lease with U.S. Bancorp Government Leasing and Finance, Inc. to finance the purchase of solid waste equipment. The lease agreement has a final maturity date of September 21, 2023, bears interest at 3.418%, and qualifies as a capital lease for accounting purposes. As of September 30, 2019, the capital assets for this lease were in the process of being acquired and were not in service.

The following is a schedule of the future minimum lease payments for this capital lease, and the present value of the net minimum lease payments at September 30, 2019:

Year ending September 30,	Governmental Activities	Business Type Activities
2020	\$ 416,605	\$ 469,935
2021	416,605	469,935
2022	416,604	469,935
2023	-	469,935
Total minimum lease payments	<u>1,249,814</u>	<u>1,879,740</u>
Less: amount representing interest	(69,814)	(150,267)
Present value of net minimum lease payments	<u>\$ 1,180,000</u>	<u>\$ 1,729,473</u>

**NOTE 8 - LONG-TERM DEBT**

The following is a summary of changes in long-term debt for the year ended September 30, 2019:

	Beginning Balance	Additions	Reductions	Ending Balance	Due within one year
<b>Governmental Activities:</b>					
Bonds payable:					
General obligation bond	\$ 32,560,000	\$ --	\$ 1,240,000	\$ 31,320,000	\$ 1,290,000
General obligation bond*	2,325,000	--	215,000	2,110,000	220,000
Special obligation bond	6,665,000	--	250,000	6,415,000	255,000
Special obligation bond*	8,430,346	--	1,012,561	7,417,785	1,070,668
Total bonds payable	<u>49,980,346</u>	<u>--</u>	<u>2,717,561</u>	<u>47,262,785</u>	<u>2,835,668</u>
Capital lease**	576,141	1,180,000	576,141	1,180,000	382,031
Unamortized premium	2,024,405	--	190,711	1,833,694	--
Compensated absences	5,329,916	2,722,783	2,451,286	5,601,413	2,576,650
Net OPEB liability	26,216,863	3,574,928	--	29,791,791	--
Net pension liability	79,692,853	--	17,562,424	62,130,429	--
Long-term liabilities	<u>\$ 163,820,524</u>	<u>\$ 7,477,711</u>	<u>\$ 23,498,123</u>	<u>\$ 147,800,112</u>	<u>\$ 5,794,349</u>
<b>Business-type Activities:</b>					
Revenue bonds	\$ 36,815,000	\$ --	\$ 2,260,000	\$ 34,555,000	\$ 2,915,000
Revenue bond*	25,255,000	24,535,000	25,255,000	24,535,000	--
Total bonds payable	<u>62,070,000</u>	<u>24,535,000</u>	<u>27,515,000</u>	<u>59,090,000</u>	<u>2,915,000</u>
Loans payable**	6,114,250	6,340,603	--	12,454,853	--
Capital lease**	2,126,716	--	397,243	1,729,473	410,821
Unamortized premium	1,548,218	--	215,938	1,332,280	--
Compensated absences	1,403,400	642,970	622,926	1,423,444	654,784
Net OPEB liability	4,046,006	7,420,990	--	11,466,996	--
Net pension liability	24,509,637	--	2,706,478	21,803,159	--
Long-term liabilities	<u>\$ 101,818,227</u>	<u>\$ 38,939,563</u>	<u>\$ 31,457,585</u>	<u>\$ 109,300,205</u>	<u>\$ 3,980,605</u>

\*Per GASB 88, this debt meets the definition of a direct placement

\*\*Per GASB 88, this debt meets the definition of a direct borrowing

**City of Sarasota, Florida**  
Notes to the Financial Statements  
September 30, 2019

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Bonds and notes outstanding at September 30, 2019, consist of the following:

<u>Description of Debt</u>	<u>Amount Outstanding</u>	
	<u>Governmental Activities</u>	<u>Business-type Activities</u>
<b><u>General Obligation Bond</u></b>		
\$33,855,000 General Obligation Refunding Bonds, Series 2015, were issued to advance refund all of the City's General Obligation Bonds, Series 2007 maturing on and after July 1, 2018. Ad valorem taxes are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.84% and the principal is repaid annually with a final maturity of \$2,030,000 on July 1, 2037.	31,320,000	
<b><u>General Obligation Bond - Direct Placement</u></b>		
\$2,700,000 General Obligation Bonds, Series 2016, were issued to advance after May 1, 2017. Ad valorem taxes from the Golden Gate Point Streetscape after May 1, 2017. Ad valorem taxes from the Golden Gate Point Streetscape Special District are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 1.74% and the principal is repaid annually with a final maturity of \$250,000 on May 1, 2028.	\$ 2,110,000	
<b><u>Special Obligation Bond</u></b>		
\$8,260,000 Build America Economic Development Bonds, Series 2010, were issued for rehabilitation of the Ed Smith Sports Stadium Complex. An economic development grant and Federal interest subsidy are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.71% and the principal is repaid annually with a final maturity of \$520,000 on February 1, 2037.	6,415,000	
<b><u>Special Obligation Bond - Direct Placement</u></b>		
\$21,066,000 Build America Capital Improvement Revenue Bonds, Series 2009, were issued for construction of the R. L. Taylor Community Complex, land acquisition for Payne Park, and the construction of the Palm Avenue Parking Garage project. Penny sales tax, tax increment revenue and Federal interest subsidy are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.68% and the principal is repaid annually with a final maturity of \$1,414,927 on November 1, 2024.	7,417,785	

**City of Sarasota, Florida**  
Notes to the Financial Statements  
September 30, 2019

<u>Description of Debt</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>
<b><u>Revenue Bonds</u></b>		
\$8,865,000 Water & Sewer System Revenue Refunding Bonds, Series 2010A, were issued to advance refund all of the outstanding Water and Sewer System Revenue Refunding Bonds, Series 1993C. The net revenues from the Water and Sewer System are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.28% and the principal is repaid annually with a final maturity of \$580,000 on October 1, 2020.		\$ 1,145,000
\$21,885,000 Water & Sewer System Revenue Refunding Bonds, Series 2011, were issued to advance refund all of the outstanding Water and Sewer System Revenue Refunding Bonds, Series 2002B and 2008. The net revenues from the Water and Sewer System are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 4.65% and the principal is repaid annually with a final maturity of \$1,595,000 on October 1, 2028.		14,315,000
\$4,730,000 Water & Sewer System Revenue Refunding Bonds, Series 2015, were issued to advance refund all of the outstanding Water and Sewer System Revenue Refunding Bonds, Series 2005. The net revenues from the Water and Sewer System are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 2.31% and the principal is repaid annually with a final maturity of \$520,000 on October 1, 2025.		3,425,000
\$13,595,000 St. Armands Paid Parking Area Improvements Revenue Bonds, Series 2017A, were issued for the purpose of constructing a parking garage within the St. Armands Circle business district. An Annual Special Assessment and net parking revenues of the St. Armands Paid Parking Area will be used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.47% and the principal is repaid annually with a final maturity of \$690,000 on October 1, 2038.		13,595,000
\$2,075,000 St. Armands Paid Parking Area Improvements Revenue Bonds, Series 2017 B, were issued for the purpose of constructing improvements in the St. Armands Paid Parking Area. Net parking revenues of the St. Armands Paid Parking Area will be used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.17% and the principal is repaid annually with a final maturity of \$135,000 on October1, 2038.		2,075,000
<b><u>Revenue Bond - Direct Placement</u></b>		
\$24,535,000 Water & Sewer Revenue Refunding Bonds, Series 2019, were issued to advance refund of all the outstanding Water and Sewer System Revenue Bonds, Series 2010B. The net revenues from the Water and Sewer System are used to pay principal and interest payments. Interest is paid semi-annually at an average rate of 3.38% and the preinciapl is repaid annually starting October 1, 2021 with a final maturity of \$1,850,000 on October 1, 2040.		24,535,000
<b><u>Loans Payable - Direct Borrowing</u></b>		
\$12,454,853 Clean Water State Revolving Fund, Wastewater Loan WWS80230 was issued for the construction of wastewater and re-claimed water facilities. The net revenues from the Water and Sewer system are used to pay semi-annual principal and interest payments. The first semi-annual principal and interest payment is due August 15, 2021 with interest at 0.25%. The final payment of \$319,015 is due February 15, 2041.		12,454,853
Total bonds and loans	<u>\$ 47,262,785</u>	<u>\$ 71,544,853</u>

**City of Sarasota, Florida**  
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The City complies with Federal arbitrage regulations and has no rebate liability due as of September 30, 2019.

Annual debt service requirements for Governmental Activities as of September 30, 2019, are as follows:

Fiscal Year	Governmental Activities					Total
	General Obligation Bond		Special Obligation Bond			
	Principal	Interest	Principal	Interest		
2020	\$ 1,290,000	\$ 1,246,644	\$ 255,000	\$ 432,750	\$ 3,224,393	
2021	1,340,000	1,195,044	265,000	417,136	3,217,179	
2022	1,390,000	1,141,444	275,000	398,722	3,205,165	
2023	1,450,000	1,085,844	285,000	379,626	3,200,469	
2024	1,520,000	1,013,344	295,000	359,848	3,188,191	
2025-2029	8,755,000	3,874,569	1,645,000	1,476,993	15,751,561	
2030-2034	9,690,000	2,038,925	1,975,000	855,198	14,559,123	
2035-2037	5,885,000	414,306	1,420,000	155,142	7,874,448	
Total	\$ 31,320,000	\$ 12,010,119	\$ 6,415,000	\$ 4,475,412	\$ 54,220,531	

Fiscal Year	Governmental Activities							Total
	General Obligation Bond Direct Placement		Special Obligation Bond Direct Placement		Capital Lease Direct Borrowing			
	Principal	Interest	Principal	Interest	Principal	Interest		
2020	\$ 220,000	\$ 44,627	\$ 1,070,668	\$ 396,208	\$ 382,031	\$ 34,574	\$ 2,148,107	
2021	225,000	39,974	1,131,112	332,048	393,224	23,381	2,144,738	
2022	225,000	35,215	1,197,020	265,262	404,745	11,859	2,139,101	
2023	230,000	30,456	1,265,712	194,615	--	--	1,720,783	
2024	235,000	25,592	1,338,347	120,136	--	--	1,719,074	
2025-2029	975,000	51,923	1,414,927	40,932	--	--	2,482,782	
Total	\$ 2,110,000	\$ 227,786	\$ 7,417,785	\$ 1,349,202	\$ 1,180,000	\$ 69,814	\$ 12,354,586	

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included in the totals for governmental activities. Payments on the General Obligation Bonds are made by the Debt Service Funds. Payments on the Special Obligation Bonds and Capital Lease are made by the Penny Sales Tax Fund. For the governmental activities, compensated absences are liquidated by the General Benefits and Insurance Internal Service Fund. This fund is reimbursed through payroll charges to the City's governmental funds where the employee vacation benefits are earned. The Net OPEB liability and Net Pension Liability attributed to the Governmental Activities will be liquidated by the General Fund.

**City of Sarasota, Florida**  
Notes to the Financial Statements  
September 30, 2019

Annual debt service requirements for Business-Type Activities as of September 30, 2019, are as follows:

Fiscal Year	Business-Type Activities					Total
	Revenue Bonds		Revenue Bond Direct Placement			
	Principal	Interest	Principal	Interest		
2020	\$ 2,915,000	\$ 1,288,055	\$ -	\$ 707,194	\$ 4,910,249	
2021	3,020,000	1,172,958	-	829,283	5,022,241	
2022	2,540,000	1,059,606	785,000	816,017	5,200,623	
2023	2,645,000	950,310	800,000	789,230	5,184,540	
2024	2,415,000	844,259	815,000	761,937	4,836,195	
2025-2029	11,995,000	2,710,182	2,655,000	3,464,585	20,824,766	
2030-2034	4,400,000	1,098,281	7,590,000	2,660,060	15,748,341	
2035-2039	4,625,000	357,866	8,295,000	1,317,778	14,595,643	
2040-2041	-	-	3,595,000	123,286	3,718,286	
<b>Total</b>	<b>\$ 34,555,000</b>	<b>\$ 9,481,517</b>	<b>\$ 24,535,000</b>	<b>\$ 11,469,368</b>	<b>\$ 80,040,884</b>	

Fiscal Year	Business-Type Activities					Total
	Capital Leases Direct Borrowing		Loans Payable Direct Borrowing			
	Principal	Interest	Principal	Interest		
2020	\$ 410,821	\$ 59,113	\$ -	\$ -	\$ 469,934	
2021	424,863	45,072	303,846	15,569	789,350	
2022	439,385	30,550	608,833	29,997	1,108,765	
2023	454,404	15,532	610,356	28,474	1,108,766	
2024	-	-	611,883	26,947	638,830	
2025-2029	-	-	3,082,449	111,701	3,194,150	
2030-2034	-	-	3,121,198	72,952	3,194,150	
2035-2039	-	-	3,160,433	33,717	3,194,150	
2040-2041	-	-	955,855	2,391	958,246	
<b>Total</b>	<b>\$ 1,729,473</b>	<b>\$ 150,267</b>	<b>\$ 12,454,853</b>	<b>\$ 321,748</b>	<b>\$ 14,656,341</b>	

**Future Revenues that are Pledged**

The City has pledged future revenue sources for various debt issues. The following table provides a summary of the pledged revenues for the City's outstanding debt issues:

Source of Revenue Pledged	Governmental Activities	Business-Type Activities	
	Penny Sales Tax	Water & Sewer Net Revenue	Parking Management
	11/1/2024	10/1/2040	1/1/2038
Revenue Pledged Thru			
Total Principal and Interest Outstanding	\$ 19,657,399	\$ 71,298,501	\$ 21,518,985
Current Year Principal and Interest Paid	2,163,308	4,483,553	553,306
Current Year Revenue	8,791,953	10,837,971	259,776
Description of Debt	Series 2009 and 2010 Special Obligation Bonds	Water & Sewer Utility Revenue Bonds issued 2010-2015	Series 2017 Revenue Bonds
Purpose of Debt	Land and Capital Improvements	Construction and Refunding Bonds	St. Armands Parking Garage
Debt Coverage	4.06	2.42	0.47

**Defeased Debt**

The City has defeased certain bonds by placing the proceeds of new bonds in irrevocable trust accounts to provide for all future debt service payments on the old bonds. All such defeasements have been in prior years. The assets of the trust accounts and the liability for the defeased bonds are not included in the City's financial statements.

On September 30, 2019, outstanding bonds which are considered defeased in substance were:

<b><u>Business-type Activities:</u></b>		
Water & Sewer Revenue Bonds	Series 2010B	\$25,255,000

The bonds were issued for the purpose of providing funds to advance refund all the City's Water & Sewer Revenue Bonds, Series 2010B, and to paying certain costs and expenses relating to the issuance of the bonds. The City, in effect will reduce its aggregate debt service payments by \$1,670,717 over the next 21.3 years and obtain an economic gain (difference between the present value of the old debt and new debt service payments) of \$906,030.

**State Revolving Fund Loans**

On June 9, 2017, the City entered into a loan agreement with the Florida Water Pollution Control Financing Corporation for \$25,000,000 at 0.25 percent. The loan proceeds are to be disbursed to the City as costs are incurred for the construction of wastewater and reclaimed water facilities. As of September 30, 2019, the City has drawn down \$12,454,853 of the loan proceeds.

On June 22, 2017, the City entered into a loan agreement with the Florida Department of Environmental Protection for \$1,551,000 at 1.24 percent. The loan proceeds are to be disbursed to the City as costs are incurred for construction associated with drinking water facilities. As of September 30, 2019, the City has not requested or received any loan proceeds.

Both loans are 20-year loans with the first principal and interest payment due on January 1, 2022. Loan repayments do not begin until the final draw is made from the loan proceeds.



## NOTE 9 - COMPLIANCE WITH RATE COVENANT AND OTHER PROVISIONS

### Water and Sewer Revenue Bonds

The Water and Sewer System Revenue Bond Resolution contains the provision that rates and charges for water and sewer service shall be adjusted as it shall appear necessary, so that the net revenues will be sufficient to provide an amount in each fiscal year at least equal to the greater of:

- (i) 100% of all amounts required to be deposited to the Bond Service, Redemption, Reserve, Renewal, Replacement and Improvement, and the General Reserve Accounts pursuant to clauses (a), (b), (c), (d) and (e) of Section 505 of the Bond Resolution for the then current fiscal year, or
- (ii) 125% of the maximum principal and interest requirements for any future fiscal year.

The net revenues generated by the Water and Sewer System are sufficient to satisfy the above rate coverage requirement. The Administration of the City believes that it is in full compliance with Section 708 and all other covenants of the Water and Sewer System Revenue Bond Resolution.

### Water and Sewer System Revenue Bond Resolution

The following is a synopsis of the terms of the Water and Sewer System Revenue Bond Resolution which describes the various accounts required to be established; the extent to which use of cash therein is restricted for the benefit of the bondholders; the sequence in which specified amounts of cash from net income are to be transferred into such accounts; special reserve subaccounts to be established within given accounts and the limitations on amounts required to be accumulated; and investment authorizations and related restrictions. The accounts established are listed as follows:

**Revenue Account** - All revenues of the system are collected by the City and deposited as received into a depository to the credit of the Revenue Account.

**Interest and Sinking Account** - All debt service requirements are recorded in this account. Three separate subaccounts designated the Bond Service Account, Redemption Account and Reserve Account are established to further delineate the exact purpose of said monies.

**Renewal, Replacement and Improvement Account** - For paying the cost of unusual or extraordinary maintenance or repairs, the cost of renewals and replacements, the cost of acquiring, installing or replacing equipment, the cost of improvements and providing for the local share of any Federal or State assistance program.

**General Reserve Account** - To pay the cost of improvements, to pay the cost of purchasing or redeeming bonds, to pay the principal and interest on any obligations subordinate to the bonds issued under the resolution, to make up any deficiencies in any of the Accounts and to pay the cost of any item qualifying as an expenditure of the Renewal, Replacement and Improvement Account.

**Flow of Cash from Net Revenues** - The Finance Director shall, on or before the 20th day of each month, withdraw the balance remaining in the Revenue Account, less an amount to be held for the payment of current expenses, and deposit the sum withdrawn to the credit of the following accounts in said order:

- (a) to the Bond Service Account, one-sixth of the amount of interest payable on the bonds of each series on the next interest payment date and one-twelfth of the next maturing installment of principal on all serial bonds outstanding;
- (b) to the Redemption Account, one-twelfth of the next maturing installment of principal on all term bonds outstanding;
- (c) to the Reserve Account, such amount, if any, of any balance remaining, equal to the Reserve Account requirement which shall mean the maximum principal and interest coming due in the current or any subsequent fiscal year; provided, however, that the amount so deposited in respect of a

deficiency in the Reserve Account upon any monthly withdrawal from the Revenue Account need not exceed one-sixtieth (1/60th) of the Reserve Account requirement;

(d) to the credit of Renewal, Replacement and Improvement Account, such amount, if any, of any balance remaining; provided that the amount deposited to the credit of said account in each month shall not be less than an amount equal to one-twelfth of eight per centum (1/12 of 8%) of the revenues for the preceding fiscal year if at the time of such deposit the unencumbered balance of said account is less than \$1,000,000; and provided further that the City Commission by resolution may establish maximum deposits to the credit of the Renewal, Replacement and Improvement Account for a period of time necessary to insure a regular flow of deposits to the General Reserve Account for the purpose of said Account;

(e) to the General Reserve Account, the balance, if any, remaining after making the deposits under clauses (a), (b), (c) and (d) above; provided, however, the amount of net impact fees will be deposited to an impact fee subaccount within the General Reserve Account.

If the amount deposited in any month to the credit of any of the accounts shall be less than the amount required to be deposited under the foregoing provision of this section, the requirement, therefore, shall nevertheless be cumulative and the amount of any deficiency in any month shall be added to the amount otherwise required to be deposited in each month thereafter until such time as all such deficiencies have been made up.

**Security for Deposits** - All monies deposited with a depository shall be held in trust and guaranteed by the Federal Deposit Insurance Corporation or other Federal Agencies and any monies in excess of said guarantee shall be secured by setting aside government obligations or other marketable securities, with the approval of the Finance Director, having a market value not less than the amount of such deposits, or in such other manner as permitted by applicable State of Florida or federal laws.

**Investments** - Monies held for the credit of the various accounts are invested and reinvested by the Finance Director as follows:

Construction, revenue, bond service, redemption, reserve, renewal, replacement and improvement and general reserve accounts: investment obligations or time deposits which mature or are subject to redemption not later than the dates that monies held for the credit of these accounts are required for the purposes intended. However, investments for the Reserve Account are subject to redemption not later than the date of maturity of the bonds issued.

**NOTE 10 - RESTRICTED ASSETS**

The balances of restricted asset accounts in the enterprise funds at September 30, 2019, are as follows:

<b><u>Water and Sewer</u></b>	
Revenue Account - Customer deposits	\$ 1,256,060
Interest & Sinking Account	4,426,757
Construction Accounts	3,949,428
	<u>9,632,245</u>
<b><u>Solid Waste</u></b>	
Customer Deposits	<u>8,191</u>
<b><u>Parking Management</u></b>	
Construction Accounts	<u>6,142,867</u>
<b>Total</b>	<u><u>\$ 15,783,303</u></u>

**NOTE 11 - SELF-INSURANCE PROGRAMS**

The City's self-insurance programs are accounted for as an Internal Service Fund, which was established to account for and finance its uninsured risks of loss. All funds of the City participate in the program and make payments to the General Benefits and Insurance Fund. Fund revenues are primarily contributions from other funds for amounts needed to pay insurance premiums, anticipated self-insured losses and administrative expenses.

Group Health is a plan providing medical and dental coverage for employees and retirees. The employee's health benefits are accounted for in the General Benefits and Insurance Internal Service Fund. The retiree health benefits are partially funded and accounted for in the OPEB Trust Fund.

The total claims liability of \$3,493,140 at September 30, 2019, includes \$2,073,974 for workers compensation, \$1,161,082 for group health, \$208,084 for police liability and \$50,000 for general liability. This claims liability is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for unpaid claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated annually to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The City is self-insured for the following types of risk exposures which are limited by insurance coverage as noted:

**General and Automotive Liability** - The City is fully self-insured for general and automotive liability coverage and is relying on state statutes, which limit damage awards against state and local governments to \$200,000 per claim and \$300,000 per occurrence. However, there have been specific instances when the state legislature has overridden the statutes.

**Group Health** - The City provides employees/retirees medical and dental coverage through a self-funded health plan. The City is self-insured for health claims on a per individual basis up to \$250,000 annually. The City has insurance coverage for claims in excess of \$250,000.

**Workers' Compensation** - The City is self-insured for workers' compensation claims on a per occurrence basis up to \$500,000. The City has insurance coverage for claims in excess of \$500,000.

**Law Enforcement Death Benefit** - This program provides a maximum benefit of \$197,876 for law enforcement that are intentionally killed as a consequence of performing their duties. The City is fully self-insured for this benefit.

**Police Liability** - This program provides indemnification to police officers while acting on behalf of the City. The City is partially self-insured on a per claim basis up to \$25,000 and for amounts in excess of \$1,000,000. The City has insurance coverage for claims between these two limits.

The claims liability accrued at September 30, 2019, for the self-insurance programs do not include automotive liability and law enforcement death benefit.

The City obtains an annual actuarial review on its group health, workers' compensation, general liability and police liability self-insurance programs. Although the level of funding for some of the City's self-insurance programs have not been based upon actuarial computations, the actuarial reviews verified that the programs are adequately funded.

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Changes in claims liability amounts were as follows:

	<b>General Benefits and Insurance Fund</b>		<b>OPEB Trust Fund</b>	
	<b>Year ended 9/30/18</b>	<b>Year ended 9/30/19</b>	<b>Year ended 9/30/18</b>	<b>Year ended 9/30/19</b>
Unpaid claims, beginning of year	\$ 2,517,711	\$ 2,660,759	\$ 473,361	\$ 473,361
Incurred claims (including IBNRs)	9,381,366	8,806,780	6,658,810	7,060,702
Claim payments	(9,238,318)	(8,675,680)	(6,658,810)	(7,012,389)
Unpaid claims, end of year	<u>\$ 2,660,759</u>	<u>\$ 2,791,859</u>	<u>\$ 473,361</u>	<u>\$ 521,674</u>

The City purchases commercial insurance for property damage. There were no significant reductions in coverage from prior year. There were no settlements of property damage claims in excess of insurance coverage in each of the past three years.

**NOTE 12 - COMMITMENTS**

**Construction/consulting commitments**

The City has active construction and other projects as of September 30, 2019. At year end the City's commitments with contractors and consultants are as follows:

	<b>Spent to-date</b>	<b>Remaining Commitment</b>
<b><u>Business-type Activities:</u></b>		
Lift Station 87 Structure	\$ 10,725,293	\$ 10,541,707
US 41 & Fruitville Roundabout	54,085	6,874,050
Water Systems	5,286,074	645,550
US 41 Water Main Replacement	8,886,108	247,068
South Lemon Ave Streetscape	1,844,468	1,940,441
Lift Station 87 Engineering	1,602,444	1,468,956
Orange Ave Water Main Replacement	635,204	622,339
Coon Key MURT	-	1,897,000
Total	<u>\$ 29,033,676</u>	<u>\$ 24,237,111</u>

**Encumbrances**

The City uses encumbrances to control expenditure commitments for the year and to enhance cash management. Encumbrances represent commitments related to contracts not yet performed and purchase orders not yet filled (executory contracts; and open purchase orders). Commitments for such expenditure of monies are encumbered to reserve a portion of applicable appropriations. Encumbrances still open at year-end are not accounted for as expenditures and liabilities but, rather, as restricted, committed, or assigned governmental fund balance. As of September 30, 2019, total governmental fund encumbrance balances for the City are as follows:

<b>Governmental Activities:</b>	
General Fund	\$ 1,269,065
Penny Sales Tax	4,502,050
Community Redevelopment	2,489,004
Housing and Community Development	631,513
Tourist Development Tax	87,638
Development Services	196,044
Nonmajor Governmental Funds	7,761,039
Total	<u>\$ 16,936,353</u>
<b>Component Units:</b>	
Downtown Improvement District	\$ 12,430
St. Armands Business District	4,250
Total	<u>\$ 16,680</u>

**Operating Leases**

There are no commitments under operating lease agreements for equipment and building during the next fiscal year.

### **Interlocal Agreement Fire/EMS Services**

On November 21, 1995, the City entered into an agreement with Sarasota County for the consolidation of fire, communications and emergency medical services. The City and Sarasota County are mutually interested in providing professional fire, emergency medical service (EMS) protection, emergency communications for the dispatch of law enforcement, fire emergency management personnel, and other services to the citizens and properties within their respective jurisdictions. The common objective is to improve efficiency and technical capability while reducing the overall cost of such services to the citizenry. The County is responsible for operating and maintaining the Fire/EMS facilities. All facilities and improvements shall remain the property of the City and the City will continue to pay debt service on the facilities and properties with certain limitations.

The City and County entered into a new agreement effective October 1, 2003, that remains in effect until September 30, 2023. The agreement will renew automatically for successive additional periods of twenty years. Either party may terminate this agreement with at least 365 days written notice during the following time periods: from August 1, 2019, to September 30, 2019. The new agreement provides for the City to pay to the Firefighters' Pension Plan the lesser amount of the monies equivalent to the sum total of the Share Distribution paid to firefighters and the surviving spouse of firefighters that retired prior to January 1, 1996, or the required Employer's annual contribution to that plan. In addition, the City agrees each fiscal year to pay to the Firefighters' Pension Plan the lesser amount of either \$500,000 or the amount of the required Employer's annual contributions, less the amount of the City's payment to fund the Share Distribution in excess of \$1,700,000. In addition, each fiscal year for which the required Employer's annual contribution, less the amount of the City's payment to fund the Share Distribution, exceeds \$2,200,000, the County and City shall pay to the Firefighters' Pension Plan monies equivalent to the amount of the excess as follows: 67% by the County and 33% by the City. For the current fiscal year the required contribution from the City was \$3,273,427.

### **Sports Complex Interlocal Agreement**

The City owned a Major League Baseball (MLB) spring training complex which was accounted for as an enterprise fund. The sports complex had been used for MLB spring training since it was completed in 1989. The sports complex required substantial renovation in order to attract a MLB team to conduct spring training at the facility. The City transferred ownership of the sports complex to the County for one dollar on November 10, 2009. In addition, the City provided the County with \$9,753,524 that was used for the renovation of the stadium. This funding came from grant funds and the proceeds of bonds issued by the City. Funding for the bond principal and interest payments will come from a Florida Office of Tourism, Trade and Economic Development grant.

The County has entered into a 30 year lease agreement with the Baltimore Orioles Major League Baseball team to use the sports complex as its spring training site. The County and the Baltimore Orioles designed and completed a substantial renovation to the sports complex. The City will have no further obligation to provide funding for the operation, maintenance or capital repairs and improvements while the sports complex is under County ownership.

The County shall have the obligation to transfer ownership of the sports complex back to the City in the event that: (1) Major League spring training activities at the sports complex are discontinued by the Baltimore Orioles for a period of two years and no other MLB club agrees to use the sports complex for spring training activities, and (2) the County has repaid any and all debt issued in connection with the substantial renovation of the sports complex or any future capital repair or improvement; provided, however, that the County shall not issue debt having payment obligations that extend beyond the term of the lease, or any lease extension, between the County and the Baltimore Orioles. In order to effectuate this obligation the City must first notify the County in writing that it is of the opinion that the two above-described events have occurred, including a demand that ownership of the sports complex be transferred back to the City. The purchase price to be paid by the City to the County at the time of transfer shall be one dollar.

Upon transfer of the sports complex back to the City, the sports complex shall be used for public recreational or other public use. In the event that the City desires to make the sports complex available for non-public uses the County shall have the option to purchase or lease the sports complex from the City. If the sports complex is purchased, the purchase price to be paid by the County to the City at the

time of transfer shall be the appraised value of the sports complex land exclusive of the value of the improvements, assuming its use as a publicly owned sports complex. If the sports complex is leased, the rent to be paid by the County to the City shall be established on the basis that is a land lease only and shall exclude the value of the improvements.

**NOTE 13 - CONTINGENCIES**

**Grant Programs**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

**Other**

The City is engaged in numerous other legal actions alleging damages as a result of acts or omissions of the City, its officers, agents or employees with a potential liability of up to \$1,000,000. The administration of the City believes that the ultimate outcome will not have a material adverse effect on the City.

**NOTE 14 – DEFINED BENEFIT RETIREMENT PLANS**

The City maintains three defined benefit, public employee retirement plans. Assets are held separately and may be used only for the payment of benefits to the members and administrative expenses of the respective plans. The Plans are administered by a separate Board of Trustees. The City Commission approves all plan provisions and amendments. Each Plan’s financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues when due and a formal commitment to provide contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. The Plans issue financial reports that include financial statements and required supplementary information. The pension plan’s fiduciary net position in the City’s annual financial report has been determined on the same basis used in the pension plan’s stand-alone financial reports. The reports may be obtained from the City of Sarasota City Auditor and Clerk.

Previously, the General Employees', Police Officers' and Firefighters' Defined Benefit Pension Plans implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. In addition to other disclosures, the GASB requires the following schedules be included in the Required Supplementary Information section of this report for the General Employees' and Police Officers' Defined Benefit Pension Plans:

- A 10-year schedule of changes in the net pension liability,
- A 10-year schedule of contributions, and
- A 10-year schedule of the annual money-weighted rate of return on pension plan investments.

The GASB requires the following schedules be included in the Required Supplementary Information section of this report for the Firefighters' Defined Benefit Pension Plan:

- A 10-year schedule of the City’s proportionate share of the net pension liability,
- A 10-year schedule of City contributions.

Until a full 10-year trend is compiled, the Plans will present information for those years for which information is available.

GASB Statement No. 68 allows a measurement date for employers that is no earlier than the employer’s prior fiscal year end. The City chooses to use the prior fiscal year’s measurement date for its defined benefit retirement plans. This insures that the City’s annual report can be issued on a timely basis.

**A. General Employees Defined Benefit Pension Plan**

*Plan administration.* The City of Sarasota General Employees' Defined Benefit Pension Plan, a defined benefit single-employer public employee retirement plan, is administered by the Plan’s Board of Trustees in accordance with Chapter 24, Article II, of the Sarasota City Code, 1986, as restated on November 16, 2009. The Plan’s Board of Trustees consists of the City Auditor and Clerk, the Finance Director, four (4) members of the Plan, and a trustee who is a legal resident of the City and appointed by the City Commission.

*Plan membership.* The Plan is closed to new members. At September 30, 2019, membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	428
Inactive plan members entitled to but not yet receiving benefits	14
Active plan members	<u>148</u>
Total	<u>590</u>

*Benefits provided.* The Plan covers permanent, probationary and full time City of Sarasota employees who are not members of the Police Officers' or Firefighters' Pension Plans and were hired prior to September 7, 2011. The Plan also covers some previous City employees that became Sarasota County employees through consolidation. Members may retire as early as age 55 with 10 years of service. Such

a retiree would receive a retirement benefit based upon a percentage of average annual earnings during the highest 4 years of the last 10 years of employment prior to the date of retirement multiplied by the years of service. The retirement benefit percentage increases based upon the retiree's age up to a maximum of 2.5% at age 65, or after 30 years of service regardless of age. The Plan provides disability benefits as if the participant retired at age 65, providing that 10 years of credited service has been attained. If an employee separates service from the City before achieving 10 years of credited service, the employee will receive his contributions plus 4.5 percent interest compounded annually.

*Contributions.* Plan members are required to contribute 6 percent of their annual pay to the Plan and the City and County contribution must be at least 8 percent of annual payroll. The Plan's Board of Trustees has elected to change to a dollar-based contribution determination method, therefore \$6,844,845 is required to be contributed by the City and County for the fiscal year ending September 30, 2019. The actuarially determined City & County contribution is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

During the year ending September 30, 2019, contributions were made in accordance with contribution requirements determined by an actuarial valuation of the Plan as of September 30, 2018. Contributions totaling \$7,485,628 were from the following sources; the City and County contributed \$6,844,845 and plan members contributed \$640,783.

*Deferred retirement option plan.* Effective November 20, 2000, the City approved an ordinance creating a deferred retirement option plan (DROP). In lieu of terminating employment, any member may elect to defer receipt of such service retirement pension and to participate in the DROP. A member's participation in the DROP may not exceed sixty months beginning at the time the election becomes effective. A member may participate only once. An account is established for each member participating in the DROP. The member's DROP account consists of the monthly retirement benefit the member would have received had they terminated their employment and the earnings on those amounts. The accounts of members that entered the DROP prior to December 28, 2011, will be credited with interest at an effective rate of six and one-half (6 ½) percent per annum compounded quarterly. The accounts of members that entered the DROP on or after December 28, 2011, will be credited with interest at an effective rate of two (2) percent per annum compounded quarterly. The accrued benefit at September 30, 2019, was \$2,000,982 and is included in net position restricted for pensions.

*Investment policy.* All investments of the Plan must be consistent with the investment policy adopted by the Plan's Board of Trustees. The policy is structured to maximize the financial return to the Plan consistent with the risks incumbent in each investment and is structured to establish and maintain an appropriate diversification of the Plan's assets. Investments of the Plan are comprised of money market funds, U.S. Government securities, U.S. Government agency securities, common and preferred stocks, corporate bonds and notes, real estate funds, and foreign stocks as authorized by Plan policies. The investments as of September 30, 2019, for the Plan are reported in Note 3.

*Rate of return.* For the year ended September 30, 2019, the annual money-weighted rate of return on Plan investments, net of Plan investment expense was -0.5%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Actuarial assumptions.* The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of September 30, 2018.

The total pension liability was rolled forward from the valuation date to the plan year ending September 30, 2019 using the following actuarial assumptions applied to all measurement periods:

Inflation	2.30%
Salary increases	4.70% to 6.30% depending on service, including inflation
Investment rate of return	6.90%, net of pension plan investment expense



As of September 30, 2019, mortality rates were based on the RP-2000 Combined Healthy Participant Mortality Table for Annuitants (for postretirement mortality), with mortality improvement projected to all future years after 2000 using Scale BB.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expense) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2019, (see the discussion of the Plan's investment policy) are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	6.40%
Fixed income	1.81%
International equity	6.05%
Real estate	5.45%
Other (MLPs)	5.90%

*Discount rate.* A single discount rate of 6.90% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on Plan investments of 6.90%. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments (6.90%) was applied to all periods of projected benefit payments to determine the total pension liability.

The single discount rate was developed as follows:

Single discount rate	6.90%
Long-term expected rate of return	6.90%
Long-term municipal bond rate *	3.80%
Last year ending September 30 in the 2019 to 2118 projection period for which projected benefit payments are fully funded	2118

\* Source: Fidelity General Obligation AA rate as of September 30, 2019, which is the rate for Fixed Income Market Data / Yield Curve Data for Municipal Bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index." Fidelity notes that the municipal curves are constructed using option-adjusted analytics across a diverse population of over 10,000 tax exempt municipal securities.

*Sensitivity of the net pension liability to changes in the discount rate.* The following presents the Plan's net pension liability, calculated using a single discount rate of 6.9%, as well as what the Plan's net pension liability would be if it were calculated using a single discount rate that is one percentage-point lower or one percentage-point higher:

	<u>1% Decrease (5.90%)</u>	<u>Current Discount Rate (6.90%)</u>	<u>1% Increase (7.90%)</u>
Net pension liability	\$ 69,596,568	\$ 45,751,809	\$ 25,730,648

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*Changes in the Net Pension Liability.* The changes in Net Pension Liability for the General Employees Defined Benefit Pension Plan are as follows:

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability / (Asset)</b>
<b>Balance at September 30, 2017*</b>	\$ 205,513,191	\$ 153,668,713	\$ 51,844,478
Changes for the year:			
Service cost	2,026,714	--	2,026,714
Interest on the total pension liability	13,841,183	--	13,841,183
Differences between expected and actual experience	(1,473,489)	--	(1,473,489)
Changes of assumptions	55,565	--	55,565
Contributions from the employer	--	6,726,147	(6,726,147)
Contributions from employees	--	691,469	(691,469)
Net investment income	--	13,334,308	(13,334,308)
Administrative expenses	--	(226,911)	226,911
Other	--	17,629	(17,629)
Benefit payments, including refunds of employee contributions	(11,825,587)	(11,825,587)	--
Net changes	2,624,386	8,717,055	(6,092,669)
<b>Balance at September 30, 2018*</b>	<u>\$ 208,137,577</u>	<u>\$ 162,385,768</u>	<u>\$ 45,751,809</u>

\*Measurement date

*Net pension liability.* The net pension liability is measured as the total pension liability, less the amount of the pension plan's fiduciary net position. In actuarial terms, this will be the accrued liability less the market value of assets (not the smoother actuarial value of assets that is often encountered in actuarial valuations performed to determine the employer's contribution requirement). The components of the net pension liability at September 30, 2019, were as follows:

Total pension liability	\$ 208,137,577
Plan fiduciary net position	<u>162,385,768</u>
Net pension liability	<u>\$ 45,751,809</u>
Plan fiduciary net position as a percentage of the total pension liability	78.02%

*Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions.* For the year ended September 30, 2019, the City will recognize pension expense of \$4,593,583 for the General Employees Defined Benefit Pension Plan (GEDBPP). At September 30, 2019, the City has deferred outflows and deferred inflows of resources related to the GEDBPP as follows:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ --	\$ 552,558
Changes in assumptions	20,837	--
Contributions to the pension plan subsequent to the measurement date	5,938,652	--
Net difference between projected and actual earnings on pension plan investments	--	5,346,560
Total	<u>\$ 5,959,489</u>	<u>\$ 5,899,118</u>

\$5,938.652 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended September 30,	Deferred Outflows/(Inflows) of Resources
2020	\$ (485,773)
2021	(2,517,843)
2022	(2,296,571)
2023	(578,094)

**B. Firefighters Defined Benefit Pension Plan**

*Plan administration.* The City of Sarasota Firefighters’ Defined Benefit Pension Plan, a defined benefit cost-sharing multiple employer public employee retirement plan, is administered in accordance with Chapter 24, Article II, of the Sarasota City Code, 1986, as restated on November 16, 2009. On January 1, 1996, the City’s Fire/Rescue Department was consolidated with Sarasota County, as such the Plan is closed to new entrants. The Plan remains intact with Sarasota County and the City of Sarasota making the employer contributions.

Florida Statute Chapter 175 requires that the Board of Trustees be comprised of two members appointed by the City Commission, two members elected by a majority of the firefighters who are members of the Plan, and a fifth member chosen by a majority of the other members and administratively appointed by the City Commission.

*Plan membership.* The Plan is closed to new members. At September 30, 2019, membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	162
Active plan members	<u>2</u>
Total	<u>164</u>

*Benefits provided.* The Plan covers former City of Sarasota firefighters who are employed by Sarasota County as a result of the consolidation. Any Plan member who has creditable service of 10 years and has attained age 50 or has creditable service of 25 years, regardless of age, is eligible for normal retirement. Such a retiree would receive a normal retirement benefit of 3 percent of average annual earnings during the highest 3 years of service during the last 10 years of service multiplied by the years of service. The pension benefit cannot exceed the average taxable earnings for the last 3 years of employment.

The Plan provides disability benefits for both duty related and not duty related disabilities. Disability caused by performance of duties is computed at 3 percent of average compensation multiplied by years of service (minimum 25 years), and, at all times, must be equal to at least fifty percent of the base salary for a journeyman fire medic top step. A not in line of duty disability is computed at 2.5 percent of average compensation multiplied by years of service plus 5 percent of the firefighter’s last monthly salary for each eligible child.

The Plan provides death benefits for both duty related and not duty related deaths. Death caused by performance of duties is computed at two-thirds of 3 percent of average compensation multiplied by the years of service (minimum 25 years) plus 5 percent of the firefighters’ last monthly salary for each eligible child. A not in line of duty death is computed at two-thirds of 2.5 percent of average compensation multiplied by years of service plus 5 percent of the firefighters’ last monthly salary for each eligible child.

*Contributions.* Plan members are required to contribute 8 percent of their annual salary to the Plan. Other contributions are received from the State of Florida, Sarasota County and the City. The State of Florida contribution results from the City’s share of insurance tax. The County of Sarasota and the City contribute an amount to make the fund actuarially sound.

The City makes contributions to the Plan in accordance with a funding schedule outlined in an Interlocal Agreement with Sarasota County. The City's contractually required contribution rate for the year ended September 30, 2019, was 33 percent of an actuarially determined amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Plan from the City were \$3,273,427 for the year ended September 30, 2019.

The State of Florida makes contributions from taxes on casualty insurance premiums. The City recognized its portion of these on-behalf payments from the State as revenue and personnel expenditures in the City's General Fund before they were recorded as contributions in the Firefighters' Pension Plan.

*Investment policy.* All investments of the Plan must be consistent with the investment policy adopted by the Plan's Board of Trustees. The policy is structured to maximize the financial return to the Plan consistent with the risks incumbent in each investment and is structured to establish and maintain an appropriate diversification of the Plan's assets. Investments of the Plan are comprised of money market funds, U.S. Government securities, U.S. Government agency securities, municipal securities, common stock, corporate bonds and notes, real estate funds, and foreign stocks as authorized by Plan policies. The investments as of September 30, 2019, for the Plan are reported in Note 3.

*Rate of return.* For the year ended September 30, 2019, the annual money-weighted rate of return on Plan investments, net of Plan investment expense was 10.68%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Actuarial assumptions.* The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of September 30, 2018. The total pension liability was rolled forward from the valuation date to the plan year ending September 30, 2019 using the following actuarial assumptions applied to all measurement periods:

Inflation	3.75%
Salary increases	3.75% to 6.75% including inflation
Investment rate of return	6.85%

Mortality rates were based on the RP-2000 Mortality Table for males and females. A 2.50% load was used as a margin for future mortality improvements.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expense) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2018, (see the discussion of the Plan's investment policy) are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity securities	6.50%
Fixed income securities	1.70
Private Real estate	5.60
Master limited partnerships	5.90
International Equity	6.10

*Discount rate.* A single discount rate of 6.85% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on Plan investments of 6.85%. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected

future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments (6.85%) was applied to all periods of projected benefit payments to determine the total pension liability.

The single discount rate was developed as follows:

Single discount rate	6.85%
Long-term expected rate of return	6.85%
Long-term municipal bond rate *	3.50%
Last year ending September 30 in the 2019 to 2118 projection period for which projected benefit payments are fully funded	2118

\* Source: Fixed income municipal bonds with 20 years to maturity that include only federally tax exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of September 30, 2019. In describing this index, Fidelity notes that the municipal curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.

*Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate.* The following presents the City's proportionate share of the net pension liability, calculated using a single discount rate of 6.85%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a single discount rate that is one percentage-point lower or one percentage-point higher:

	<b>Net Pension Liability</b>		
	<b>1% Decrease (5.85)%</b>	<b>Current Discount Rate (6.85%)</b>	<b>1% Increase (7.85)%</b>
City of Sarasota's proportionate share of net pension liability	\$ 17,888,964	\$ 10,244,442	\$ 3,947,616

*Net pension liability.* At September 30, 2019, the City reported a liability of \$10,244,442 for its proportionate share of the net pension liability. The net pension liability was measured as of September 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the Plan relative to the projected contributions of all participating employers actuarially determined. At September 30, 2019, the City's proportion was 33 percent, which was the same proportion measured as of September 30, 2018.

*Pension plan fiduciary net position.* Detailed information about the Plan's fiduciary net position is available in the separately issued Firefighters Defined Benefit Pension Plan financial report.

*Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions.* For the year ended September 30, 2019, the City will recognize pension expense of 1,904,685 for the Firefighters Defined Benefit Pension Plan (FFDBPP). At September 30, 2019, the City has deferred outflows and deferred inflows of resources related to the FFDBPP as follows:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Contributions to the pension plan subsequent to the measurement date	\$ 3,231,926	\$ --
Net difference between projected and actual earnings on pension plan investments	--	1,339,897
Total	<u>\$ 3,231,926</u>	<u>\$ 1,339,897</u>

\$3,231,926 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources of resources related to pensions will be recognized as pension expense as follows:

Year Ended September 30,	Deferred Outflows/(Inflows) of Resources
2019	\$ 43,545
2020	(704,389)
2021	(496,349)
2022	(182,704)

**C. Police Officers Defined Benefit Pension Plan**

*Plan administration.* The City of Sarasota Police Officers' Defined Benefit Pension Plan, a defined benefit single-employer public employee retirement plan, is administered by the Plan's Board of Trustees in accordance with Chapter 24, Article II of the Sarasota City Code, 1986, as amended and restated.

Florida Statute Chapter 185 requires that the Board of Trustees be comprised of two members appointed by the City Commission, two members elected by a majority of the police officers who are members of the Plan, and a fifth member chosen by a majority of the other members and administratively appointed by the City Commission.

The Plan also provides for compliance with Chapter 185, Florida Statutes to ensure the Plan will continue to qualify for funding under F.S. 185.08 in the event a change to the statute is effective before the Plan can be amended. The City Commission may not amend the Plan to reduce the vested accrued benefit of members or beneficiaries.

*Plan membership.* At September 30, 2019, membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	219
Inactive plan members entitled to but not yet receiving benefits	4
Active plan members	<u>153</u>
Total	<u>376</u>

*Benefits provided.* The Plan provides disability benefits for both duty related and non-duty related disabilities. If the Board determines that the disability was caused by performance of duty, the pension is calculated the same as if he or she had taken normal retirement after a minimum of 25 years of service. The Plan calls for minimum payments to in the line of duty disability recipients and their beneficiaries. Disability for police officers injured not in the line of duty is computed at 2.50% of average compensation multiplied by years of service (maximum of forty years), plus 5% of police officers' last monthly salary for each eligible child.

If any police officer is killed as a result of performing duties, the beneficiaries are entitled to the same monthly pension as if the deceased had taken a normal retirement after a minimum of 25 years of service.

If any police officer dies of causes not directly related to performing duties, the beneficiaries are entitled to receive the same monthly pension as if the deceased had received disability benefits not in the line of duty and then died.

If an employee separates from the City before achieving 10 years of credited service, the employee will receive the full amount of his or her contributions plus regular interest. This will be a complete discharge of benefits under the Plan. If an employee separates service from the City after 10 years of credited service they may receive a pension starting at age 55, a refund of contributions and interest, or receive a reduced retirement pension starting any time after age 50.

Other contributions are received from the State of Florida and the City. The State of Florida contribution results from the City's share of insurance tax. The City contributes an amount to make the Plan actuarially sound, but not less than 8% of payroll.

If a member served as a police officer with the City during a period of previous employment or if a member served as a police officer for any other municipal, county or state law enforcement department in the United States, he or she may contribute an actuarially determined amount to the Plan to effectively purchase those prior service years. However, the member may not purchase prior police service that is counted for retirement benefits from another pension plan. The prior service time must be for at least one year and there is no maximum limit. In addition, the Plan also accepts rollovers of eligible pension accounts solely for the purpose of purchasing credited service.

On December 8, 2017, the City approved Ordinance 17-5232 which establishes a defined contribution plan (a "share plan") to provide special benefits to police officers and retirees with a determination of eligibility made each plan year beginning October 1.

Under the provision of the ordinance, the initial amount to be allocated to the share plan shall be \$421,898, which reflects 50% of the accumulated excess premium tax revenues that have not been allocated to fund benefits as of September 30, 2018.

In any plan year, following the initial funding of share accounts in which annual premium tax revenues exceed \$773,572, the individual share account of each active police officer or DROP participant who was a member of the share plan on the preceding September 30, shall be credited with an equal share of 50% of the excess. For the year ended September 30, 2019, the share plan had a balance of \$294,302

*Contributions.* Participants are required to contribute 8 percent of their annual salary to the Plan. If an employee separates service from the City before achieving 10 years of credited service, the employee will receive his contributions plus 5 percent regular interest compounded annually. Other contributions are received from the State of Florida and the City. The State of Florida contribution results from the City's share of insurance tax. The City contributes an amount to make the fund actuarially sound, but not less than 8 percent of payroll. The projection of benefits for financial reporting purposes *does not* explicitly incorporate the potential effects of legal or contractual funding limitations.

During the year ended September 30, 2019, contributions totaling \$8,928,203 were made in accordance with contribution requirements determined by an actuarial valuation of the Plan as of September 30, 2018. The City contributed \$7,163,346; the State of Florida contributed \$671,192 and the employees contributed \$1,093,665.

The State of Florida makes contributions from taxes on casualty insurance premiums. The City recognized these on-behalf payments from the State as revenue and personnel expenditures in the City's General Fund before they were recorded as contributions in the Police Officers' Pension Plan.

*Deferred retirement option plan.* Effective December 21, 1998, the City approved an ordinance creating a deferred retirement option plan (DROP). In lieu of terminating employment as a police officer, any member may elect to defer receipt of such service retirement pension and to participate in the DROP. A member's participation in the DROP may not exceed sixty months beginning at the time the election becomes effective. A member may participate only once. An account is established for each member participating in the DROP. The member's DROP account consists of the monthly retirement benefit the member would have received had they terminated their employment as a police officer and the earnings on those amounts. For members who entered the DROP prior to October 1, 2012, the member elects to receive either interest at a fixed rate of 6.50% per annum, compounded quarterly, or the actual net rate of investment return realized by the Pension Fund. For those who entered the DROP on or after October 1, 2012, the member elects to receive either interest at a fixed interest rate of 2.5% per annum compounded quarterly, or the actual rate of investment return realized by the Pension Fund. The City created an ordinance amending the DROP effective October 18, 2004, and making the election to enter the DROP an irrevocable notice of termination effective at the end of the DROP period. The accrued benefit at September 30, 2018, was \$2,762,625 and is included in net position restricted for pensions.

*Investment policy.* All investments of the Plan must be consistent with the investment policy adopted by the Plan's Board of Trustees. The policy is structured to maximize the financial return to the Plan consistent with the risks incumbent in each investment and is structured to establish and maintain an appropriate diversification of the Plan's assets. Investments of the Plan are comprised of money market

funds, U.S. Government securities, U.S. Government agency securities, municipal securities, common and preferred stocks, stock mutual funds, bond mutual funds, corporate bonds, real estate mutual funds, and foreign mutual funds as authorized by Plan policies. The investments as of September 30, 2019, for the Plan are reported in Note 3.

*Rate of return.* For the year ended September 30, 2019, the annual money-weighted rate of return on Plan investments, net of Plan investment expense was 10.70%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Actuarial assumptions.* The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of September 30, 2018. The total pension liability was rolled forward from the valuation date to the Plan year ending September 30, 2019, using the following actuarial assumptions applied to all measurement periods:

Inflation	2.30%
Salary increases	5.20% to 19.30% depending on service, including inflation
Investment rate of return	7.00%, net of pension plan investment expense

Mortality rates were based on the RP-2000 Combined Healthy Participant Mortality Table for males and females with future mortality improvement projected to all future years after 2000 using Scale AA.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expense) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2019, (see the discussion of the Plan's investment policy) are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	35.00%
Bonds	25.00
International equity	15.00
Real estate	10.00
Master limited partnerships	5.00

*Discount rate.* A single discount rate of 7.00% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on Plan investments of 7.00%. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments (7.00%) was applied to all periods of projected benefit payments to determine the total pension liability.

The single discount rate was developed as follows:

Single discount rate	7.00%
Long-term expected rate of return	7.00%
Long-term municipal bond rate *	3.83%
Last year ending September 30 in the 2019 to 2118 projection period for which projected benefit payments are fully funded	2118

\* Source: Fidelity General Obligation AA rate as of September 29, 2019, which is the rate for Fixed Income Market Data/Yield Curve Data for Municipal Bonds with 20 years to maturity that included only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year



Municipal GO AA Index.” Fidelity notes that the municipal curves are constructed using option-adjusted analytics across a diverse population of over 10,000 tax exempt municipal securities.

*Sensitivity of the net pension liability to changes in the discount rate.* The following presents the Plan’s net pension liability, calculated using a single discount rate of 7.00%, as well as what the Plan’s net pension liability would be if it were calculated using a single discount rate that is one percentage-point lower or one percentage-point higher:

	<b>1% Decrease (6.00)%</b>	<b>Current Discount Rate (7.00%)</b>	<b>1% Increase (8.00)%</b>
Net pension liability	\$ 65,746,002	\$ 27,937,337	\$ (2,823,225)

*Changes in the Net Pension Liability.* The changes in Net Pension Liability for the Police Officers Defined Benefit Pension Plan are as follows:

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability / (Asset)</b>
<b>Balance at September 30, 2017*</b>	\$ 268,278,210	\$ 228,229,840	\$ 40,048,370
Changes for the year:			
Service cost	4,261,892	--	4,261,892
Interest on the total pension liability	18,415,452	--	18,415,452
Differences between expected and actual experience	(1,687,251)	--	(1,687,251)
Changes of assumptions	(256,101)	--	(256,101)
Contributions from the employer	--	8,188,760	(8,188,760)
Contributions from employees	--	1,059,114	(1,059,114)
Net investment income	--	23,830,934	(23,830,934)
Administrative expenses	--	--	--
Benefit payments, including refunds of employee contributions	(14,590,447)	(14,590,447)	--
Other	--	(233,783)	233,783
<b>Net changes</b>	<b>6,143,545</b>	<b>18,254,578</b>	<b>(12,111,033)</b>
Balance at September 30, 2018*	<u>\$ 274,421,755</u>	<u>\$ 246,484,418</u>	<u>\$ 27,937,337</u>

\*Measurement date

*Net pension liability.* The net pension liability is measured as the total pension liability, less the amount of the pension plan’s fiduciary net position. In actuarial terms, this will be the accrued liability less the market value of assets (not the smoother actuarial value of assets that is often encountered in actuarial valuations performed to determine the employer’s contribution requirement). The components of the net pension liability at September 30, 2019, were as follows:

Total Pension liability	\$ 274,421,755
Plan fiduciary net position	246,484,418
Net Pension liability	<u>\$ 27,937,337</u>
Plan fiduciary net position as a percentage of the total Pension liability	89.82%

*Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions.* For the year ended September 30, 2019, the City will recognize pension expense of \$3,963,081 for the Police Officers Defined Benefit Pension Plan (PODBPP). At September 30, 2019, the City has deferred outflows and deferred inflows of resources related to the PODBPP as follows:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 1,499,983	\$ 1,384,093
Contributions to the Pension Plan subsequent to the measurement date	7,529,941	--
Changes in Assumptions	798,073	188,706
Net difference between projected and actual earning on Pension plan investments	--	11,279,266
Total	<u>\$ 9,827,997</u>	<u>\$ 12,852,065</u>

\$7,529,941 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

<u>Year Ended September 30,</u>	<b>Deferred Outflows/(Inflows) of Resources</b>
2020	\$ (855,500)
2021	(3,991,994)
2022	(4,096,513)
2023	(1,610,002)

**D. Summary of All Defined Benefit Pension Plans**

The actuarial valuation of the liabilities as of the September 30, 2018, measurement date were determined as of September 30, 2018. These liabilities were used for GASB Statement No. 68 purposes for the reporting period ending September 30, 2019. Using a measurement date of September 30, 2018, allows for more timely reporting at the end of the year.

Totals for the City's single employer and cost-sharing multiple employer pension plans for the 2018 fiscal year are summarized below:

	<b>Defined Benefit Pension Plans</b>			
	<b>General Employees</b>	<b>Fire- Fighters</b>	<b>Police Officers</b>	<b>Total</b>
Net pension liability	\$ 45,751,809	\$ 10,244,442	\$ 27,937,337	\$ 83,933,588
Deferred outflows of resources related to pensions	5,959,489	3,231,926	9,827,997	19,019,412
Deferred inflows of resources related to pensions	5,899,118	1,339,897	12,852,065	20,091,080
Pension expense	4,593,583	1,904,685	3,963,081	10,461,349

Totals by funds are as follows:

	<b>Net Pension Liability</b>	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>	<b>Pension Expense</b>
Governmental activities	\$ 62,130,429	\$ 16,101,385	\$ 17,279,835	\$ 8,272,264
Business-type activities	21,803,159	2,918,027	2,811,245	2,189,085
Totals	<u>\$ 83,933,588</u>	<u>\$ 19,019,412</u>	<u>\$ 20,091,080</u>	<u>\$ 10,461,349</u>

**NOTE 15 – GENERAL EMPLOYEES DEFINED CONTRIBUTION RETIREMENT PLAN**

*Plan description.* The General Employees Defined Contribution Retirement Plan was established as a single employer, public employee, retirement plan to provide income to all participating General Employees hired on or after September 7, 2011. All Plan provisions, including benefits, eligibility, vesting, etc., were established by City Ordinance 11-4988. The City Commission approves all plan provisions and amendments. The Plan does not issue a stand-alone financial report and is not included in any other retirement system's or entity's financial report.

The Plan's financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues when due and a formal commitment to provide contributions has been made. Benefits and refunds are recognized when due and payable in accordance with terms of the Plan.

All investments are directed by Plan members, including the non-vested portion of the City's contributions, if any. Plan members may elect to allocate investments among mutual funds, money market funds, and fixed income funds. Investments are reported at fair value.

*Membership.* General Employees Defined Contribution Retirement Plan membership at September 30, 2019, is as follows:

Active employees (vested and non-vested)	172
Retired and terminated members maintaining balances	<u>14</u>
Total	<u>394</u>

*Benefits.* Member contributions are 100% vested at all times. Employer contributions become vested after five years of employment.

*Funding policy.* Members are required to contribute 6% of covered salary (regular pay only) to the Plan, and the City is required to match this contribution percentage. A Participant may elect to make an additional deferral of his or her compensation to a 457(b) Deferred Compensation Plan. In such event, the City shall match 100% of up to the first 2% electively deferred by the Participant, for a total match of 8%. While the Participant's elective deferral shall be deposited into a 457(b) Deferred Compensation Plan, the contributions made by the City shall be deposited into the Defined Contribution Plan. During 2019, actual contributions were \$1,099,270 from employees, \$1,326,140 from the City, and \$5,472 from Sarasota County.

The City contributed an additional \$372,169 to fund administrative expenses for the plan. This contribution was from current year forfeitures for employees that have terminated before five years of employment.

**Financial Statements of the General Employees Defined Contribution Retirement Plan:**

**Statement of Plan Net Position**

<b>Assets</b>		
Cash and cash equivalents		\$ -
Investments:		
Stock Mutual Funds		9,530,536
Bond mutual funds		1,945,242
Foreign mutual funds		885,126
Total investments		<u>12,360,904</u>
Receivables (net):		
Accounts		874,740
Interest and dividends		(22)
Total receivables		<u>874,718</u>
Total assets		<u>13,235,622</u>
<b>Liabilities</b>		
Accounts payable		11,667
Total liabilities		<u>11,667</u>
<b>Net Position</b>		
Restricted for pension benefits		<u>\$ 13,223,955</u>

**Statement of Changes in Plan Net Position**

<b>Additions</b>		
Contributions:		
Plan members		\$ 1,099,270
Employer		
City of Sarasota		1,326,140
Sarasota County		5,472
Other		372,169
Total contributions		<u>2,803,051</u>
Investment income:		
Net increase in fair value of investments		168,609
Interest		63,030
Total investment income		<u>231,639</u>
Less investment expense		(9,354)
Net investment income		<u>222,285</u>
Total additions		<u>3,025,336</u>
<b>Deductions</b>		
Benefits		831,723
Administration expenses		309,617
Total deductions		<u>1,141,340</u>
Net increase		1,883,996
<b>Net position - beginning of year</b>		<u>11,339,959</u>
<b>Net position - end of year</b>		<u>\$ 13,223,955</u>

**NOTE 16 - OTHER POST-EMPLOYMENT BENEFITS PLAN**

**A. Plan Description**

The City Commission established the Other Post-Employment Benefits (OPEB) Trust Fund for the purpose of accumulating, investing, and managing funds necessary to meet the costs of providing health and/or life insurance to retirees and their dependents. The plan is a single-employer defined benefit OPEB plan administered by the City to provide medical and life insurance benefits to eligible retirees and their dependents. The plan is administered by a separate oversight committee. The City Commission approves all plan provisions and amendments. Separate financial statements of the plan are not available.

For the current fiscal year the Plan has adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. In addition to other disclosures, the GASB requires the following schedules to be included in the Required Supplementary Information section of this report for the OPEB plan:

- A 10-year schedule of changes in the net OPEB liability.
- A 10-year schedule of contributions, and
- A 10-year schedule of the annual money-weighted rate of return on OPEB plan investments.

Until a full 10-year trend is compiled, the Plan will present information for which information is available.

GASB Statement No. 75 allows a measurement date for employers that is no earlier than the employer's prior fiscal year end. The City chooses to use the prior fiscal year's measurement date for its OPEB Plan. This insures that the City's annual report can be issued on a timely basis.

All full time employees of the City of Sarasota who satisfy the vesting, disability, early or normal retirement provisions of the applicable retirement plans may be eligible for post-employment benefits. Furthermore, certain individuals who transferred from the City to the County are eligible for certain benefits under the City's OPEB plan. These include certain Fire Rescue employees, and other former employees who were transferred to Sarasota County through a consolidation of services. They continue to be members of the City's Pension Plans, but are not covered under the City's benefit plans while an active employee. However, upon retirement under the City's pension plans, they may transfer to the City's benefit plans (medical, prescription and dental only; no life insurance) for coverage during their retirement years.

Membership in the plan consisted of the following at September 30, 2019:

Retirees and beneficiaries receiving benefits	590
Terminated plan members entitled to but not receiving benefits	12
Active plan members	668
Total	1,270

**B. Summary of Significant Accounting Policies**

*Basis of Accounting.* The plan's financial statements are prepared using the accrual basis of accounting. Separate financial statements of the plan are not available. Employee and employer contributions are recognized as revenues when due and a formal commitment to provide contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

*Method Used to Value Investments.* Investments are reported at fair value using quoted market prices or the best estimate available.

**C. Funding Policy and Contributions**

The contribution requirements of plan members and the City are established and may be amended by the City Commission. The contribution is based on projected pay-as-you-go financing requirements, with an

additional amount to prefund benefits as determined annually by the City Commission. These contributions are neither mandated nor guaranteed. The City has retained the right to unilaterally modify its payment for retiree health care and life insurance benefits. The projection of benefits for financial reporting purposes *does not* explicitly incorporate the potential effects of legal or contractual funding limitations.

For the 2019 fiscal year, the City contributed \$4,546,603 to the plan, and plan members receiving benefits contributed \$1,520,375. Retiree-only coverage is offered to plan members at no cost or up to \$121.81 per month based upon pension benefit and type of plan selected. Dependent coverage is offered at \$308.88 to \$1,362.11 per month depending on the plan selected. Rates vary based upon the type of plan selected by the retiree.

**D. Net OPEB Liability**

*Actuarial Assumptions.* The Total OPEB Liability was determined by an actuarial valuation as of September 30, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.25% Intermediate, 2.50% Long-term
Salary Increase	4.00% - 12.70% depending on plan age and service
Investment Rate of Return	6.00%
Healthcare cost trend rates	Based on the Getzen Model, with trend starting at 7.00% and gradually decreasing to an ultimate trend rate of 4.63%.

Mortality rates were based on the RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortality Table for Annuitants (for post-retirement mortality) with mortality improvements projected to all future years using Scale BB. For females, the base mortality rates include a 100% white collar adjustment. For males in the General Pension Plan, the base mortality rates include a 50% white collar adjustment and a 50% blue collar adjustment. For males in the Police and Fire Pension Plans, the base mortality rates include a 90% blue collar adjustment and 10% white collar adjustment. These are the same mortality rates currently in use for Regular Class and Special Risk Class members of the Florida Retirement System (FRS). They are based on the results of a statewide experience study covering the period 2008 through 2013.

The actuarial assumptions used in the September 30, 2019, valuation were based on the results of an actuarial experience study performed as of September, 30, 2018.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of September 30, 2019, are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>	<u>Target Allocation</u>
Domestic equity	5.94%	60%
Fixed Income	1.64%	20%
International Equity	5.49%	10%
Real Estate	3.14%	10%

*Discount rate.* A single discount rate of 6.00% was used to measure the total OPEB liability. This single discount rate was based on the expected rate of return on OPEB plan investments of 6.00%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member

rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long-term expected rate of return on OPEB plan investments (6.00%) was applied to all periods of projected benefit payments to determine the total OPEB liability.

The single discount rate was developed as follows:

The single discount rate	6.00%
Long-term expected rate of return	6.00%
Long-term municipal bond rate	3.83%
Last year ending September 30 in the 2019 to 2118 projection period for which projected benefit payments are fully funded	2118

\* Source: Fidelity General Obligation AA rate as of September 29, 2018, which is the rate for Fixed Income Market Data / Yield Curve Data for Municipal Bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index." Fidelity notes that the municipal curves are constructed using option-adjusted analytics across a diverse population of over 10,000 tax exempt municipal securities.

*Sensitivity of the Net OPEB Liability to changes in the discount rate.* The following presents the Net OPEB Liability of the City, as well as what the City's Net OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.0 percent) than the current discount rate:

	1% Decrease <u>(5.00)%</u>	Current Discount Rate <u>(6.00)%</u>	1% Increase <u>(7.00)%</u>
Net OPEB Liability	\$ 52,096,090	\$ 41,258,787	\$ 33,148,266

*Sensitivity of the Net OPEB Liability to changes in the healthcare cost trend rates.* The following presents the Net OPEB Liability of the City, as well as what the City's Net OPEB Liability would be if it were calculated using healthcare cost trend rates that are 1% point lower (5.50% decreasing to 3.24%) or 1% point higher (7.50% decreasing to 5.24%) than the current healthcare cost trend rates:

	1% Decrease (6.00% decreasing to 3.63%)	Current Discount Rate Trend Rate Assumption	1% Increase (8.00% decreasing to 5.63%)
Net OPEB Liability	\$ 32,605,925	\$ 41,258,787	\$ 52,647,141

**City of Sarasota, Florida**  
Notes to the Financial Statements  
September 30, 2019

*Changes in the Net OPEB Liability.* The changes in Net OPEB Liability are as follows:

	<b>Increase (Decrease)</b>		
	<b>Total OPEB Liability</b>	<b>OPEB Fiduciary Net Position</b>	<b>Net OPEB Liability / (Asset)</b>
<b>Balance at September 30, 2017*</b>	\$ 75,262,748	\$ 44,999,879	\$ 30,262,869
Changes for the year:			
Service cost	488,228	-	488,228
Interest on the total OPEB liability	5,096,255	-	5,096,255
Changes of benefit terms	11,512,075		11,512,075
Differences between expected and actual experience	239,324	-	239,324
Changes of assumptions	4,017,204	-	4,017,204
Contributions from the employer	-	4,470,562	(4,470,562)
Contributions from employees	-	-	-
Net investment income	-	5,961,741	(5,961,741)
OPEB Plan Administrative expenses	-	(75,135)	75,135
Benefit payments, including refunds of employee contributions	(5,789,342)	(5,789,342)	-
<b>Net changes</b>	<b>15,563,744</b>	<b>4,567,826</b>	<b>10,995,918</b>
Balance at September 30, 2018*	\$ 90,826,492	\$ 49,567,705	\$ 41,258,787

\*Measurement date

*Net OPEB liability.* The Total OPEB Liability as of September 30, 2019 is based on results of an actuarial valuation date of September 30, 2018 and rolled forward using generally accepted actuarial procedures. The components of the Net OPEB Liability as of September 30, 2019, were as follows.

Total OPEB liability	\$ 90,826,492
Plan fiduciary net position	49,567,705
Net OPEB liability	<u>\$ 41,258,787</u>
Plan fiduciary net position as a percentage of the total OPEB liability	54.57%

*OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB.* For the year ended September 30, 2019, the City will recognize OPEB expense of \$14,177,144, for the Other Post-Employment Benefits (OPEB) Trust Fund. At September 30, 2019, the City has deferred outflows and deferred inflows of resources related to the OPEB are as follows:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 180,952	\$ --
Assumption Changes	3,037,398	
Contributions to the OPEB Plan subsequent to Measurement date	4,544,315	
Net difference between projected and actual earning on Pension plan investments	--	3,366,674
Total	<u>\$ 7,762,665</u>	<u>\$ 3,366,674</u>



**City of Sarasota, Florida**  
Notes to the Financial Statements  
September 30, 2019

\$4,544,315 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

<u>Year Ended September 30,</u>	<u>Deferred Outflows/(Inflows) of Resources</u>
2020	\$ 106,656
2021	106,656
2022	106,656
2023	(468,292)

**E. Summary of OPEB Plan**

The actuarial valuation of the liabilities was determined as of October 1, 2017 (based on the actuarial valuation results as reported in the October 1, 2017 actuarial valuation report dated February 12, 2018) and "rolled-forward" to the September 30, 2018 measurement date. These liabilities are used for GASB Statement No. 75 reporting for the reporting period ending September 30, 2019. Using a measurement date of September 30, 2018 allows for timelier reporting at the end of the year.

Totals for the City's OPEB Plan for the 2019 fiscal year are summarized below:

	<u>Net OPEB Liability</u>	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>	<u>OPEB Expense</u>
Governmental activities	\$ 29,791,791	\$ 5,614,607	\$ 2,430,978	\$ 10,236,911
Business-type activities	11,466,996	2,148,058	935,696	3,940,233
Totals	<u>\$ 41,258,787</u>	<u>\$ 7,762,665</u>	<u>\$ 3,366,674</u>	<u>\$ 14,177,144</u>

Financial Statements of the Other Post-Employment Benefits Plan:

**Statement of Plan Net Position**

<b>Assets</b>		
Cash and cash equivalents		\$ 366,781
Investments:		
Money market funds		1,093,090
U.S. Government securities		2,165,459
U.S. Government agency securities		145,784
Common and preferred stock		27,065,822
Corporate bonds and notes		4,228,887
Real estate mutual funds		6,460,297
Mortgage backed securities		1,571,734
Foreign stocks		5,283,453
Foreign bonds mutual funds		505,934
Total investments		<u>48,520,460</u>
Receivables (net):		
Accounts		149
Interest and dividends		108,393
Prepaid Items		1,305
Total assets		<u>48,997,088</u>
<b>Liabilities</b>		
Accounts payable		162,898
Liability for unpaid claims		521,674
Total liabilities		<u>684,572</u>
<b>Net Position</b>		
Restricted for OPEB benefits		<u>\$ 48,312,516</u>

**Statement of Changes In Plan Net Position**

<b>Additions</b>		
Contributions:		
Plan members		\$ 1,520,375
Employer		
City of Sarasota		4,546,603
Other		529,412
Total contributions		<u>6,596,390</u>
Investment income :		
Net increase in fair value of investments		(236,796)
Interest and dividends		1,157,784
Total investment income		<u>920,988</u>
Less investment expense		<u>(393,499)</u>
Net investment income		<u>527,489</u>
Total additions		<u>7,123,879</u>
<b>Deductions</b>		
Benefits		7,060,702
Other benefits		481,347
Administrative expenses		837,019
Total deductions		<u>8,379,068</u>
Net increase		(1,255,189)
<b>Net position - beginning of year</b>		49,567,705
<b>Net position - end of year</b>		<u>\$ 48,312,516</u>

**NOTE 17 - DISCRETELY PRESENTED COMPONENT UNITS**

**St. Armands Business Improvement District - Balance Sheet for September 30, 2019:**

<b>Assets</b>	
Cash and cash equivalents	\$ 76,279
Investments	795,321
Receivables (net):	
Interest	2,921
Due from other governmental agencies	<u>21</u>
Total assets	<u><u>874,542</u></u>
<b>Liabilities</b>	
Accounts Payable	11,220
Due to other governmental agencies	6
Accrued wages	<u>2,676</u>
Total liabilities	<u>13,902</u>
<b>Fund Balance</b>	
Unrestricted	<u>860,640</u>
Total fund balance	<u>860,640</u>
 Total liabilities and fund balance	 <u><u>\$ 874,542</u></u>

Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual for the fiscal year ended September 30, 2019:

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Ad valorem taxes	\$ 306,021	\$ 306,021	\$ 309,934	\$ 3,913
Investment earnings (loss)	--	--	31,289	31,289
Miscellaneous	--	--	--	--
Total revenues	<u>306,021</u>	<u>306,021</u>	<u>341,223</u>	<u>35,202</u>
<b>Expenditures</b>				
Current:				
Economic environment	213,136	213,136	196,846	16,290
Capital outlay:				
Economic environment	<u>486,600</u>	<u>486,600</u>	<u>--</u>	<u>486,600</u>
Total expenditures	<u>699,736</u>	<u>699,736</u>	<u>196,846</u>	<u>502,890</u>
Net change in fund balance	<u>(393,715)</u>	<u>(393,715)</u>	<u>144,377</u>	<u>538,092</u>
<b>Fund balance - beginning</b>	<u>716,263</u>	<u>716,263</u>	<u>716,263</u>	<u>--</u>
<b>Fund balance - ending</b>	<u><u>\$ 322,548</u></u>	<u><u>\$ 322,548</u></u>	<u><u>\$ 860,640</u></u>	<u><u>\$ 538,092</u></u>

Reconciliation to Statement of Net Position:

Fund balance - ending	\$ 860,640
Capital assets	1,577,801
Less accumulated depreciation	<u>(685,964)</u>
Net position - ending	<u><u>\$ 1,752,477</u></u>

Reconciliation to Statement of Activities:

Net change in fund balance	\$ 144,377
Expenditures for capital assets	--
Current year depreciation	<u>(60,820)</u>
Change in net position	<u><u>\$ 83,557</u></u>

**City of Sarasota, Florida**  
Notes to the Financial Statements  
September 30, 2019

**Downtown Improvement District – Balance Sheet for September 30, 2019.**

<b>Assets</b>	
Cash and cash equivalents	\$ 71,103
Investments	741,360
Receivables (net):	
Interest	2,703
Due from other governmental agencies	9
Total assets	<u>815,175</u>
<b>Liabilities</b>	
Accounts Payable	22,286
Due to other governmental agencies	5
Accrued wages	2,296
Total liabilities	<u>24,587</u>
<b>Fund Balance</b>	
Unrestricted	790,588
Total fund balance	<u>790,588</u>
Total liabilities and fund balance	<u>\$ 815,175</u>

**Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual for the fiscal year ended September 30, 2019.**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Ad valorem taxes	\$ 708,628	\$ 708,628	\$ 582,009	\$ (126,619)
Investment earnings	--	--	30,608	30,608
Miscellaneous			8,500	
Total revenues	<u>708,628</u>	<u>708,628</u>	<u>621,117</u>	<u>(96,011)</u>
<b>Expenditures</b>				
Current:				
Economic environment	653,759	679,926	422,531	(257,395)
Capital outlay:				
Economic environment	50,000	55,000	--	(55,000)
Total expenditures	<u>703,759</u>	<u>734,926</u>	<u>422,531</u>	<u>(312,395)</u>
Net change in fund balance	4,869	(26,298)	198,586	224,884
<b>Fund balance - beginning</b>	<u>592,002</u>	<u>592,002</u>	<u>592,002</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 596,871</u>	<u>\$ 565,704</u>	<u>\$ 790,588</u>	<u>\$ 224,884</u>

Reconciliation to Statement of Net Position:

Fund balance - ending	\$ 790,588
Capital assets	577,403
Less accumulated depreciation	(363,919)
Net position - ending	<u>\$ 1,004,072</u>

Reconciliation to Statement of Activities:

Net change in fund balance	\$ 198,586
Expenditures for capital assets	--
Current year depreciation	(51,897)
Change in net position	<u>\$ 146,689</u>

**NOTE 18 - SUBSEQUENT EVENT**

The COVID-19 pandemic has created economic turmoil as of the date of this report causing significant declines in the financial markets and economic activity overall. The ultimate effect of these items is expected to be significant but is not quantifiable at this time.



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**REQUIRED SUPPLEMENTARY  
INFORMATION**

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**General Employees' Defined Benefit  
Pension Plan**

**Firefighters' Defined Benefit  
Pension Plan**

**Police Officers' Defined Benefit  
Pension Plan**

**Other Post Employment Benefits Plan**

**City of Sarasota, Florida**

General Employees' Defined Benefit Pension Plan

Required Supplementary Information

Schedule of Changes in the Plan's Net Pension Liability and Related Ratios

Last Five Fiscal Years

Fiscal Year Measurement Date	2019	2018	2017
	9/30/2018	9/30/2017	9/30/2016
<b>Total Pension Liability</b>			
Service Cost	\$ 1,982,553	\$ 1,969,896	\$ 2,064,530
Interest on the Total Pension Liability	13,825,709	13,083,008	12,846,131
Benefit Changes	--	--	--
Difference Between Actual & Expected Experience	961,138	(1,091,459)	(1,020,056)
Assumption Changes	2,163,282	8,307,176	7,732,264
Benefit Payments (discounted to beginning of year)	(11,825,587)	(11,504,081)	(11,456,287)
Refunds (discounted to beginning of year)	--	--	--
<b>Net Change in Total Pension Liability</b>	<u>7,107,095</u>	<u>10,764,540</u>	<u>10,166,582</u>
<b>Total Pension Liability - Beginning</b>	<u>202,448,406</u>	<u>191,683,866</u>	<u>188,229,492</u>
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 209,555,501</u>	<u>\$ 202,448,406</u>	<u>\$ 198,396,074</u>
<b>Plan Fiduciary Net Position</b>			
Contributions - Employer	\$ 6,726,147	\$ 6,387,239	\$ 6,422,747
Contributions - Employee	691,469	717,631	748,107
Net Investment Income	13,334,308	18,226,619	10,327,046
Benefit Payments	(11,825,587)	(11,504,081)	(11,456,287)
Refunds	--	--	--
Administrative Expense	(226,911)	(191,836)	(183,110)
Other	17,629	--	9,429
<b>Net Change in Plan Fiduciary Net Position</b>	<u>8,717,055</u>	<u>13,635,572</u>	<u>5,867,932</u>
<b>Plan Fiduciary Net Position - Beginning</b>	<u>153,668,713</u>	<u>140,033,141</u>	<u>133,953,528</u>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>162,385,768</u>	<u>153,668,713</u>	<u>139,821,460</u>
<b>Net Pension Liability - Ending (a) - (b)</b>	<u>\$ 47,169,733</u>	<u>\$ 48,779,693</u>	<u>\$ 58,574,614</u>
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	77.49%	75.91%	70.48%
<b>Covered Payroll</b>	\$ 11,504,110	\$ 11,960,517	\$ 12,206,056
<b>Net Pension Liability as a Percentage of Covered Payroll</b>	410.03%	407.84%	479.88%

**Notes to Schedule:**

The 2015 fiscal year was the year of implementation of GASB Statement No. 68. Ten year trend information will be presented for future fiscal years.

	<b>2016</b>	<b>2015</b>
	<b>9/30/2015</b>	<b>9/30/2014</b>
\$	2,119,194	\$ 2,036,380
	12,569,430	12,150,963
	--	--
	251,857	74,622
	--	1,949,249
	(10,452,370)	(9,957,849)
	(12,822)	(124,586)
	4,475,289	6,128,779
	183,754,203	177,625,424
<b>\$</b>	<b>188,229,492</b>	<b>\$ 183,754,203</b>

\$	6,249,607	\$ 6,011,590
	767,707	791,009
	(3,099,197)	13,236,828
	(10,452,370)	(9,957,849)
	(12,822)	(124,586)
	(157,689)	(166,043)
	3,488	2,621
	(6,701,276)	9,793,570
	140,654,804	130,861,234
	133,953,528	140,654,804

<b>\$</b>	<b>54,275,964</b>	<b>\$ 43,099,399</b>
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71.17%                      76.55%

\$	12,528,532	\$ 13,183,483
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433.22%                      326.92%



**City of Sarasota, Florida**  
 General Employees' Defined Benefit Pension Plan  
 Required Supplementary Information  
 Schedule of Contributions  
 Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Actuarially Determined Contribution	\$ 6,813,954	\$ 6,726,147	\$ 6,387,239	\$ 6,422,747
Actual Contribution	6,844,845	6,726,147	6,387,239	6,422,747
Contribution Deficiency (Excess)	<u>\$ (30,891)</u>	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>
Covered Payroll	\$ 10,663,586	\$ 11,504,110	\$ 11,960,517	\$ 12,206,056
Actual Contribution as a % of Covered Payroll	64.19%	58.47%	53.40%	52.62%

**Notes to Schedule:**

**Valuation Date** 9/30/2017  
**Measurement Date** 9/30/2017  
 Actuarially determined contribution rates are calculated as of September 30, which is two years prior to the end of the fiscal year in which contributions are reported.

**Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial Cost Method Entry Age Normal  
 Amortization Method Level Dollar, Closed  
 Remaining Amortization Period 17 years  
 Asset Valuation Method 5-year smoothed market  
 Inflation 2.30%  
 Salary Increases 4.8% to 7.2% depending on age, including inflation  
 Investment Rate of Return 6.90%  
 Retirement Age Experience-based table of rates that are specific to the type of eligibility condition.  
 Mortality RP-2000 Combined Healthy Participant Mortality Table (for preretirement mortality) and the RP-2000 Mortality Table for Annuitants (for postretirement mortality), with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 50% blue collar adjustment and a 50% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment. These are the same rates currently in use for Regular Class members of the Florida Retirement System (FRS), as required under Florida Statutes, Chapter 112.63.

**Other Information:**

Notes: See Discussion of Valuation Results in the September 30, 2018 Actuarial Valuation Report.

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<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>
\$ 6,249,607	\$ 6,011,590	\$ 3,969,365	\$ 3,626,629	\$ 3,043,240	\$ 2,766,721
6,249,607	6,011,590	3,969,365	3,626,629	3,043,240	2,766,721
\$ --	\$ --	\$ --	\$ --	\$ --	\$ --
\$ 12,528,532	\$ 13,183,483	\$ 13,956,483	\$ 16,061,250	\$ 21,234,520	\$ 20,849,450
49.88%	45.60%	28.44%	22.58%	14.33%	13.27%



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**City of Sarasota, Florida**  
General Employees' Defined Benefit Pension Plan  
Required Supplementary Information  
Schedule of Investment Returns  
Last Six Fiscal Years

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<u>Year Ended September 30,</u>	<u>Annual Money Weighted Rate of Return, Net of Investment Expense</u>
2014	10.41%
2015	(2.33)%
2016	7.89%
2017	13.41%
2018	8.90%
2019	(0.50)%

**Notes to Schedule:**

The 2015 fiscal year was the year of implementation of GASB Statement No. 68. Ten year trend information will be presented for future fiscal years.

**City of Sarasota, Florida**

Firefighters' Defined Benefit Pension Plan

Required Supplementary Information

Schedule of the City's Proportionate Share of the Net Pension Liability

Last Five Fiscal Years

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<b>Fiscal Year Measurement Date</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
	<b>09/30/2018</b>	<b>09/30/2017</b>	<b>9/30/2016</b>
City's proportion of the net pension liability	33%	33%	33%
City's proportionate share of the net pension liability	\$ 10,244,442	\$ 12,309,642	\$ 15,473,385
City's proportionate share of covered payroll	\$ 64,319	\$ 93,478	\$ 130,406
City's proportionate share of the net pension liability as a percentage of its covered payroll	15,927.56%	13,168.52%	11,865.57%
Plan fiduciary net position as a percentage of the total pension liability	83.43%	79.63%	74.39%

**Notes to Schedule:**

The 2015 fiscal year was the year of implementation of GASB Statement No. 68. Ten year trend information will be presented for future fiscal years.

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<u>2016</u>	<u>2015</u>
<u>9/30/2015</u>	<u>9/30/2014</u>
33%	33%
\$ 14,181,419	\$ 10,079,433
\$ 185,339	\$ 355,773
7,651.63%	2,833.11%
75.13%	81.49%



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**City of Sarasota, Florida**  
 Firefighters' Defined Benefit Pension Plan  
 Required Supplementary Information  
 Schedule of City Contributions  
 Last Four Fiscal Years

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<b>Fiscal Year Measurement Date</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
	<b>9/30/2018</b>	<b>9/30/2017</b>	<b>9/30/2016</b>	<b>9/30/2015</b>
Contractually required contribution	\$ 3,135,876	\$ 2,296,266	\$ 2,073,403	\$ 2,558,238
Contributions in relation to the contractually required contribution	<u>2,968,399</u>	<u>2,286,547</u>	<u>2,199,466</u>	<u>2,574,844</u>
Contribution deficiency (excess)	<u>\$ 167,478</u>	<u>\$ 9,718 *</u>	<u>\$ (126,063) *</u>	<u>\$ (16,606)</u>
City's proportionate share of covered payroll	\$ 64,319	\$ 93,478	\$ 127,106	\$ 185,339
Contributions as a percentage of covered payroll	4615.12%	2,446.09%	1,686.63%	1,389.27%

**Notes:**

\* Cumulative Contributions Excess of \$81,329 is being held as deferred revenue.



**City of Sarasota, Florida**  
 Police Officers' Defined Benefit Pension Plan  
 Required Supplementary Information  
 Schedule of Changes in the Plan's Net Pension Liability and Related Ratios  
 Last Five Fiscal Years

<b>Fiscal Year</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
<b>Measurement Date</b>	<b>9/30/2018</b>	<b>9/30/2017</b>	<b>9/30/2016</b>
<b>Total Pension Liability</b>			
Service Cost	\$ 4,261,892	\$ 3,907,539	\$ 3,628,723
Interest on the Total Pension Liability	18,197,786	17,421,557	16,888,141
Benefit Changes	--	--	--
Difference Between Actual & Expected Experience	3,327,183	(826,167)	(744,518)
Assumption Changes	--	4,433,656	4,218,388
Benefit Payments	(14,592,869)	(12,588,537)	(13,458,060)
Refunds	2,422	(20,772)	--
Other	--	(421,898)	--
<b>Net Change in Total Pension Liability</b>	<b>11,196,414</b>	<b>11,905,378</b>	<b>10,532,674</b>
<b>Total Pension Liability - Beginning</b>	<b>265,168,693</b>	<b>253,263,315</b>	<b>246,204,511</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 276,365,107</b>	<b>\$ 265,168,693</b>	<b>\$ 256,737,185</b>
<b>Plan Fiduciary Net Position</b>			
Contributions - Employer	\$ 7,533,010	\$ 9,223,890	\$ 8,619,081
Contributions - State	655,750	624,648	597,419
Contributions - Employee	1,059,114	1,141,920	895,489
Net Investment Income	23,830,934	24,697,643	16,087,436
Benefit Payments	(14,592,869)	(12,588,537)	(13,458,060)
Refunds	--	(20,772)	--
Administrative Expense	(194,785)	(233,993)	(178,617)
Other	2,422	--	(27,740)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>18,293,576</b>	<b>22,844,799</b>	<b>12,535,008</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>228,190,842</b>	<b>205,346,043</b>	<b>192,811,035</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 246,484,418</b>	<b>\$ 228,190,842</b>	<b>\$ 205,346,043</b>
<b>Net Pension Liability - Ending (a) - (b)</b>	<b>\$ 29,880,689</b>	<b>\$ 36,977,851</b>	<b>\$ 51,391,142</b>
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	<b>89.19%</b>	<b>86.05%</b>	<b>79.98%</b>
<b>Covered Payroll</b>	<b>\$ 11,838,600</b>	<b>\$ 12,737,375</b>	<b>\$ 10,873,428</b>
<b>Net Pension Liability as a Percentage of Covered Payroll</b>	<b>252.40%</b>	<b>290.31%</b>	<b>472.63%</b>

**Notes to Schedule:**

The 2015 fiscal year was the year of implementation of GASB Statement No. 68. Ten year trend information will be presented for future fiscal years.

The 2015 fiscal year reflects a benefit change of \$3,008,519. This is attributable to reinterpretation of an Ordinance for the normal form of payment. The Ordinance was reinterpreted to consider the normal form of payment for years of service earned prior to October 1, 2012 to be a joint and 2/3 survivor form of payment (for married participants) instead of 10 years certain and life. Benefits for police officers who retired after October 1, 2012 have been revised to reflect this Ordinance reinterpretation.

	<b>2016</b>	<b>2015</b>
	<b>9/30/2015</b>	<b>9/30/2014</b>
\$	3,290,606	\$ 3,150,996
	16,366,292	15,888,805
	3,008,519	--
	(1,917,061)	(838)
	--	--
	(13,454,067)	(12,738,564)
	(7,000)	(7,368)
	--	--
	7,287,289	6,293,031
	238,917,222	232,624,191
	<u>\$ 246,204,511</u>	<u>\$ 238,917,222</u>

\$	7,864,404	\$ 7,678,913
	570,973	544,301
	825,351	760,571
	1,171,981	18,842,891
	(13,454,067)	(12,738,564)
	(7,000)	(7,368)
	(189,057)	(189,834)
	--	--
	(3,217,415)	14,890,910
	196,028,450	181,137,540
	<u>\$ 192,811,035</u>	<u>\$ 196,028,450</u>

\$	<u>53,393,476</u>	\$ <u>42,888,772</u>
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78.31%                      82.05%

\$	9,806,160	\$ 9,507,138
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544.49%                      451.12%

**City of Sarasota, Florida**  
 Police Officers' Defined Benefit Pension Plan  
 Required Supplementary Information  
 Schedule of Contributions  
 Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Actuarially Determined Contribution	\$ 7,834,538	\$ 8,188,760	\$ 9,848,538	\$ 9,120,631
Actual Contribution	7,834,538	8,188,760	9,848,538	9,216,500
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ (95,869)
Covered Payroll	\$ 12,632,276	\$ 11,838,600	\$ 12,737,375	\$ 10,873,428
Actual Contribution as a % of Covered Payroll	62.02%	69.17%	77.32%	84.76%

**Notes to Schedule:**

<b>Valuation Date</b>	9/30/2017
<b>Measurement Date</b>	9/30/2017
<b>Notes:</b>	Actuarially determined contribution rates are calculated as of October 1, which is two years prior to the end of the fiscal year in which contributions are reported.

**Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Closed
Remaining Amortization Period	21 years
Asset Valuation Method	5-year smoothed market
Inflation	2.50%
Salary Increases	4.9% to 12.7% depending on age, including inflation
Investment Rate of Return	7.00%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition.
Mortality	RP-2000 Combined Healthy Participant Mortality Table (for preretirement mortality) and the RP-2000 Mortality Table for Annuitants (for postretirement mortality), with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment. These are the same rates currently in use for Special Risk Class members of the Florida Retirement System (FRS), as required under Florida Statutes, Chapter 112.63.

**Other Information:**

<b>Notes:</b>	See Discussion of Valuation Results in the September 30, 2017 Actuarial Valuation Report.
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<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>
\$ 8,415,647	\$ 8,207,512	\$ 5,869,827	\$ 5,416,725	\$ 4,143,925	\$ 3,941,662
8,435,377	8,223,214	5,869,827	5,416,725	4,143,925	3,941,662
\$ (19,730)	\$ (15,702)	\$ --	\$ --	\$ --	\$ --
\$ 9,806,160	\$ 9,507,138	\$ 9,558,125	\$ 9,412,000	\$ 10,375,692	\$ 10,513,000
86.02%	86.50%	61.41%	57.55%	39.94%	37.49%

**City of Sarasota, Florida**

Police Officers' Defined Benefit Pension Plan

Required Supplementary Information

Schedule of Investment Returns

Last Ten Fiscal Years

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<b>Year Ended September 30,</b>	<b>Annual Money Weighted Rate of Return, Net of Investment Expense</b>
2010	4.1%
2011	2.3%
2012	2.5%
2013	7.1%
2014	9.7%
2015	0.5%
2016	8.6%
2017	12.3%
2018	10.7%
2019	2.6%

**City of Sarasota, Florida**

Other Post Employment Benefits Plan

Required Supplementary Information

Schedule of Changes in the Plan's Net OPEB Liability and Related Ratios

Last Two Fiscal Years

<b>Fiscal Year</b>	<b>2019</b>	<b>2018</b>
<b>Measurement Date</b>	<b>9/30/2018</b>	<b>9/30/2017</b>
<b>Total OPEB Liability</b>		
Service Cost	\$ 488,228	\$ 486,094
Interest on the Total OPEB Liability	5,096,255	5,105,715
Benefit Changes	11,512,075	0
Difference Between Expected & Actual Experience	239,324	0
Assumption changes	4,017,204	0
Benefit Payments	(5,789,342)	(5,563,504)
<b>Net Change in Total OPEB Liability</b>	<b>15,563,744</b>	<b>28,305</b>
<b>Total OPEB Liability - Beginning</b>	<b>75,262,748</b>	<b>75,234,443</b>
<b>Total OPEB Liability - Ending (a)</b>	<b>\$ 90,826,492</b>	<b>\$ 75,262,748</b>
 <b>Plan Fiduciary Net Position</b>		
Contributions - Employer	\$ 4,470,562	\$ 4,416,200
Net Investment Income	5,961,741	4,663,650
Benefit Payments	(5,789,342)	(5,563,504)
Administrative Expense	(75,135)	(82,393)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>4,567,826</b>	<b>3,433,953</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>44,999,879</b>	<b>41,565,926</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 49,567,705</b>	<b>\$ 44,999,879</b>
 <b>Net OPEB Liability - Ending (a) - (b)</b>	<b>\$ 41,258,787</b>	<b>\$ 30,262,869</b>
 <b>Plan Fiduciary Net Position as a Percentage of Total OPEB Liability</b>	<b>54.57%</b>	<b>59.79%</b>
 <b>Covered Payroll</b>	<b>\$ 40,402,318</b>	<b>\$ 36,113,256</b>
 <b>Net OPEB Liability as a Percentage of Covered Payroll</b>	<b>102.12%</b>	<b>83.80%</b>

**Notes to Schedule:**

The 2018 fiscal year was the year of implementation of GASB Statement No.75.

Ten year trend information will be presented for future fiscal years.

**City of Sarasota, Florida**  
Other Post Employment Benefits Plan  
Required Supplementary Information  
Schedule of Contributions  
Last Ten Fiscal Years

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Actuarially Determined Contribution	\$ 4,499,315	\$ 4,409,716	\$ 4,300,937	\$ 4,137,688
Contribution in relation to the actuarially determined contribution	4,687,661	4,470,562	4,416,200	4,251,888
Contribution Deficiency (Excess)	<u>\$ (188,346)</u>	<u>\$ (60,846)</u>	<u>\$ (115,263)</u>	<u>\$ (114,200)</u>
Covered Payroll	\$ 45,753,137	\$ 40,402,318	\$ 36,113,256	\$ 33,574,133
Contributions as a % of Covered Payroll	10.25%	11.07%	12.23%	12.66%

**Notes to Schedule:**

**Valuation Date** 10/1/2017  
**Measurement Date** 9/30/2018

Actuarially determined contribution rates are calculated as of October 1, which is 12 months prior to the end of the fiscal year in which contributions are made and reported.

**Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial Cost Method Entry Age Normal  
Amortization Method Level Percent of Pay, Closed  
Remaining Amortization Period 12 years  
Asset Valuation Method Market Value  
Inflation 2.50%  
Health Care Cost Trend Based upon the Getzen Model, with trend starting at 6.5% and gradually decreasing to an ultimate trend rate of 4.49%, including the impact of the excise tax.  
Salary Increases 4.00% to 12.7% depending on plan, including inflation  
Investment Rate of Return 7.0%, net of OPEB plan investment expense  
Retirement Age Experience-based tables of rates that are specific to the type of eligibility.  
Mortality Mortality tables used for Regular Class and Special Risk Class members in the July 1, 2017 actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2008 through 2013.  
Aging Factors Based on the 2013 SOA Study "Health Care Costs-From Birth to Death"  
Expenses Investment returns are net of the investment expenses; and, Health Plan Administrative expenses directly related to the delivery of benefits are offsets to benefits are included in the per capita costs.

<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>
\$ 4,236,625	\$ 12,615,000	\$ 11,771,000	\$ 11,114,000	\$ 10,808,000	\$ 11,992,459
5,244,971	8,579,868	8,617,750	7,999,205	11,043,639	8,203,677
<u>\$ (1,008,346)</u>	<u>\$ 4,035,132</u>	<u>\$ 3,153,250</u>	<u>\$ 3,114,795</u>	<u>\$ (235,639)</u>	<u>\$ 3,788,782</u>
\$ 33,991,862	\$ 30,245,410	\$ 25,210,833	\$ 27,478,450	\$ 34,450,276	\$ 34,500,000
15.43%	28.37%	34.18%	29.11%	32.06%	23.78%



**City of Sarasota, Florida**

Other Post Employment Benefits Plan

Required Supplementary Information

Schedule of Investment Returns

Last Ten Fiscal Years

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<b>Year Ended September 30,</b>	<b>Annual Money Weighted Rate of Return, Net of Investment Expense</b>
2010	10.21%
2011	(5.50)%
2012	16.88%
2013	13.78%
2014	9.65%
2015	3.73%
2016	9.62%
2017	11.19%
2018	13.25%
2019	1.50%



## **Combining and Individual Fund Statements and Schedules**

# Nonmajor Governmental Funds

## Special Revenue Funds

Special Revenue funds are used to account for revenues derived from specific sources which are restricted to finance specific activities.

**State Housing Initiative Partnership (SHIP)** - To account for revenue received from the Florida Housing Finance Corporation to be used for affordable housing needs.

**Gas Tax** - To account for the proceeds of a local option gas tax on motor fuels and special fuels that is restricted to transportation.

**Special Law Enforcement (forfeiture)** - To account for revenue received from fines or sale of property forfeited that is restricted for law enforcement purposes only.

**Golden Gate Point** - To account for revenues and expenditures related to the construction and maintenance of enhancements and improvements within the public rights of way on Golden Gate Point.

**Multi-Modal Transportation Impact** - To account for Impact Fees collected and expenditures restricted for the purpose of acquisition, expansion, and development of the public facilities identified in the Capital Improvement Program.

**Miscellaneous Grants** - To account for several miscellaneous grants which have a single purpose and require minimal special accounting requirements.

**Multi-Purpose** - To account for miscellaneous revenues that are legally restricted to expenditures for a particular purpose.

# Nonmajor Governmental Funds

## Debt Service Funds

Debt service funds are used to account for the accumulation of resources for the payment of principal, interest, and related costs, on long-term general and special obligation debt and loans payable.

**2015 General Obligation Bonds** - To account for the accumulation of resources for the payment of principal and interest on the 2015 General Obligation Bonds issued to advance refund 2007 General Obligation Bonds maturing on or after 7/1/2018.

**2016 General Obligation Bonds** - To account for the accumulation of resources for the payment of principal and interest on the 2016 General Obligation Bonds.

**2009 Build America** - To account for the accumulation of resources for the payment of principal and interest on funds borrowed for the acquisition of land (Payne Park), construction of the Palm Parking Garage, and construction of the Robert L. Taylor Community Complex.

**2010 Sales Tax Payment Revenue Bonds** - To account for funds received for the purpose of financing a portion of the cost of the reconstruction of the Ed Smith Stadium Complex.

**Glen Oaks** - To account for funds received for the purpose of financing a portion of the cost of the reconstruction of a privacy wall for the Glen Oaks Estates Subdivision.

# Nonmajor Governmental Funds

## Capital Projects Fund

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

**Capital and Extraordinary Maintenance** - To account for funds appropriated for major capital facilities, improvements, and equipment.

**2007 General Obligation Bonds**- To account for funds received for the proceeds of bonds issued for the construction of a new police headquarters.

**2009 Build America Bonds** - To account for funds received for the proceeds of bonds issued to build a community center and acquire land for a park and parking garage.

**2010 Stadium Bonds** - To account for funds received from the Build America Bond Series 2010 (issue date 12/16/10) for the purpose of financing a portion of the cost of the construction, reconstruction and renovation of the Ed Smith Stadium Complex.



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City of Sarasota, Florida  
 Nonmajor Governmental Funds  
 Combining Balance Sheet  
 September 30, 2019

Special Revenue Funds

	State Housing Initiative Partnership	Gas Tax	Special Law Enforcement (Forfeiture)	Golden Gate Point	Multi-Modal Transportation Impact Fees
<b>Assets</b>					
Cash and Cash Equivalents	\$ 550,937	\$ 370,698	\$ 20,560	\$ 14,720	\$ 268,094
Investments	5,744,343	3,865,087	214,364	153,472	2,795,281
Receivables (net):					
Accounts	--	--	--	--	--
Interest	20,589	13,724	771	564	10,315
Notes	18,115	--	--	--	--
Special Assessments	--	--	--	--	--
Due from other Governmental Agencies	--	444,370	12,492	2	--
Prepaid Items	599	--	--	--	--
<b>Total assets</b>	<b>\$ 6,334,583</b>	<b>\$ 4,693,879</b>	<b>\$ 248,187</b>	<b>\$ 168,758</b>	<b>\$ 3,073,690</b>
<b>Liabilities</b>					
Accounts Payable	\$ 98,407	\$ 407,076	\$ 12,240	\$ 151	\$ 117,997
Retainage Payable	4,309	24,090	--	--	--
Due to other Funds	--	--	--	--	--
Due to other Governmental Agencies	--	--	--	--	--
Advance from other Funds	--	--	--	--	--
Unearned Revenue	--	--	--	--	--
Customer Deposits	--	--	--	--	--
<b>Total liabilities</b>	<b>102,716</b>	<b>431,166</b>	<b>12,240</b>	<b>151</b>	<b>117,997</b>
<b>Deferred Inflows of Resources</b>					
Unavailable Revenue - Notes Receivable	18,115	--	--	--	--
Unavailable Revenue - Grants	--	--	--	--	--
Unavailable Revenue - Special Assessments	--	--	--	--	--
<b>Total deferred inflows of resources</b>	<b>18,115</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>--</b>
<b>Fund Balances</b>					
<b>Nonspendable:</b>					
Prepaid Expenditures	600	--	--	--	--
<b>Restricted for:</b>					
Housing and Community Development	6,206,740	--	--	--	--
Transportation	--	4,262,713	--	--	2,955,693
Law Enforcement Programs	--	--	235,947	--	--
Golden Gate Point Streetscape	--	--	--	168,607	--
Grant Programs	--	--	--	--	--
Debt Service	--	--	--	--	--
Construction	--	--	--	--	--
<b>Committed to:</b>					
Public Art	--	--	--	--	--
Citizens with Disabilities	--	--	--	--	--
Forestry	--	--	--	--	--
Affordable Housing	6,412	--	--	--	--
Law Enforcement	--	--	--	--	--
Economic Development	--	--	--	--	--
Culture and Recreation	--	--	--	--	--
<b>Unassigned</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>--</b>
<b>Total fund balances (deficit)</b>	<b>6,213,752</b>	<b>4,262,713</b>	<b>235,947</b>	<b>168,607</b>	<b>2,955,693</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 6,334,583</b>	<b>\$ 4,693,879</b>	<b>\$ 248,187</b>	<b>\$ 168,758</b>	<b>\$ 3,073,690</b>

Special Revenue Funds		Debt Service Funds				
Miscellaneous Grants	Multi-Purpose	2015 General Obligation Bonds	2016 General Obligation Bonds	2009 Build America	2010 Sales Tax Payment Rev. Bonds	Glen Oaks
\$ 102,045	\$ 1,000,647	\$ 53,977	\$ 17,402	\$ 9,581	\$ 44,584	\$ 217
1,063,965	10,365,027	562,791	181,447	99,900	464,856	2,268
--	148,977	--	--	--	--	--
4,458	36,759	2,022	652	235	1,583	10
--	150,000	--	--	--	--	--
--	--	--	--	--	--	100,952
731,122	11,906	--	3	--	--	--
--	--	--	--	--	--	--
<u>\$ 1,901,590</u>	<u>\$ 11,713,316</u>	<u>\$ 618,790</u>	<u>\$ 199,504</u>	<u>\$ 109,716</u>	<u>\$ 511,023</u>	<u>\$ 103,447</u>
\$ 13,800	\$ 755,160	\$ 459	\$ --	\$ --	\$ --	\$ --
--	6,000	--	--	--	--	--
--	--	--	--	--	--	6,574
24,204	--	--	--	--	--	--
--	--	--	--	--	--	94,379
--	421,999	--	--	70,449	--	--
642,233	37,735	--	--	--	--	--
<u>680,237</u>	<u>1,220,894</u>	<u>459</u>	<u>--</u>	<u>70,449</u>	<u>--</u>	<u>100,953</u>
--	150,000	--	--	--	--	--
148,476	43,850	--	--	--	--	--
--	--	--	--	--	--	100,952
<u>148,476</u>	<u>193,850</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>100,952</u>
--	--	--	--	--	--	--
302,949	--	--	--	--	--	--
--	4,807,498	--	--	--	--	--
--	218,130	--	--	--	--	--
41,275	--	--	--	--	--	--
--	--	618,331	199,504	39,267	511,023	--
--	--	--	--	--	--	--
661,894	--	--	--	--	--	--
--	145,892	--	--	--	--	--
--	471,053	--	--	--	--	--
13,802	2,225,581	--	--	--	--	--
56	7,491	--	--	--	--	--
--	2,276,695	--	--	--	--	--
61,785	146,232	--	--	--	--	--
(8,884)	--	--	--	--	--	(98,458)
<u>1,072,877</u>	<u>10,298,572</u>	<u>618,331</u>	<u>199,504</u>	<u>39,267</u>	<u>511,023</u>	<u>(98,458)</u>
<u>\$ 1,901,590</u>	<u>\$ 11,713,316</u>	<u>\$ 618,790</u>	<u>\$ 199,504</u>	<u>\$ 109,716</u>	<u>\$ 511,023</u>	<u>\$ 103,447</u>

(continued)



City of Sarasota, Florida  
 Nonmajor Governmental Funds  
 Combining Balance Sheet  
 September 30, 2019

	<b>Capital Project Funds</b>				
	<b>Capital and Extraordinary Maintenance</b>	<b>2007 General Obligation Bonds</b>	<b>2009 Build America Bonds</b>	<b>2010 Stadium Bonds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Assets</b>					
Cash and Cash Equivalents	\$ 14,105	\$ 100	\$ 16,474	\$ 310	\$ 2,484,451
Investments	146,027	1,035	171,762	3,229	25,834,854
Receivables (net):					
Accounts	--	--	--	--	148,977
Interest	524	3	617	12	92,838
Notes	--	--	--	--	168,115
Special Assessments	--	--	--	--	100,952
Due from other Governmental Agencies	--	--	--	--	1,199,895
Prepaid Items	--	--	--	--	599
<b>Total assets</b>	<b>\$ 160,656</b>	<b>\$ 1,138</b>	<b>\$ 188,853</b>	<b>\$ 3,551</b>	<b>\$ 30,030,681</b>
<b>Liabilities</b>					
Accounts Payable	\$ --	\$ --	\$ --	\$ --	\$ 1,405,290
Retainage Payable	--	--	--	--	34,399
Due to other Funds	--	--	--	--	6,574
Due to other Governmental Agencies	--	--	--	--	24,204
Advance from other Funds	--	--	--	--	94,379
Unearned Revenue	--	--	--	--	492,448
Customer Deposits	--	--	--	--	679,968
<b>Total liabilities</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>2,737,262</b>
<b>Deferred Inflows of Resources</b>					
Unavailable Revenue - Notes Receivable	--	--	--	--	168,115
Unavailable Revenue - Grants	--	--	--	--	192,326
Unavailable Revenue - Special Assessments	--	--	--	--	100,952
<b>Total deferred inflows of resources</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>461,393</b>
<b>Fund Balances</b>					
<b>Nonspendable:</b>					
Prepaid Expenditures	--	--	--	--	600
<b>Restricted for:</b>					
Housing and Community Development	--	--	--	--	6,509,689
Transportation	--	--	--	--	12,025,904
Law Enforcement Programs	--	--	--	--	454,077
Golden Gate Point Streetscape	--	--	--	--	168,607
Grant Programs	--	--	--	--	41,275
Debt Service	--	--	--	--	1,368,125
Construction	160,656	1,138	188,853	3,551	354,198
<b>Committed to:</b>					
Public Art	--	--	--	--	661,894
Citizens with Disabilities	--	--	--	--	145,892
Forestry	--	--	--	--	471,053
Affordable Housing	--	--	--	--	2,245,795
Law Enforcement	--	--	--	--	7,547
Economic Development	--	--	--	--	2,276,695
Culture and Recreation	--	--	--	--	208,017
<b>Unassigned</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>(107,342)</b>
Total fund balances (deficit)	160,656	1,138	188,853	3,551	26,832,026
Total liabilities, deferred inflows of resources and fund balances	<b>\$ 160,656</b>	<b>\$ 1,138</b>	<b>\$ 188,853</b>	<b>\$ 3,551</b>	<b>\$ 30,030,681</b>



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**City of Sarasota, Florida**

Nonmajor Governmental Funds

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Year Ended September 30, 2019

	<b>Special Revenue Funds</b>				
	<b>State Housing Initiative Partnership</b>	<b>Gas Tax</b>	<b>Special Law Enforcement (Forfeiture)</b>	<b>Golden Gate Point</b>	<b>Multi-Modal Transportation Impact Fees</b>
<b>Revenues</b>					
Taxes	\$ --	\$ --	\$ --	\$ 128,015	\$ --
Special assessments	--	--	--	--	--
Licenses and permits	--	--	--	--	425,239
Intergovernmental	2,269,676	2,673,665	--	--	--
Charges for services	--	--	--	--	--
Fines and forfeits	--	--	173,857	--	--
Investment earnings	367,000	156,299	10,122	6,612	107,237
Miscellaneous	162,953	--	14,892	--	--
Total revenues	<u>2,799,629</u>	<u>2,829,964</u>	<u>198,871</u>	<u>134,627</u>	<u>532,476</u>
<b>Expenditures</b>					
General government	--	--	--	--	--
Public safety	--	--	93,508	--	--
Physical environment	--	--	--	--	--
Transportation	--	519,927	--	84,958	3,611
Culture and recreation	--	--	--	--	--
Economic environment	2,892,975	--	--	--	--
Current:					
Debt service:					
Principal payments	--	--	--	--	--
Interest and fiscal charges	--	--	--	--	--
Capital outlay	--	1,517,599	2,829	2,450	427,168
Total expenditures	<u>2,892,975</u>	<u>2,037,526</u>	<u>96,337</u>	<u>87,408</u>	<u>430,779</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(93,346)</u>	<u>792,438</u>	<u>102,534</u>	<u>47,219</u>	<u>101,697</u>
<b>Other financing sources (uses)</b>					
Transfers in	--	--	--	--	--
Transfers out	--	(1,515,351)	--	--	--
Total other financing sources (uses)	<u>--</u>	<u>(1,515,351)</u>	<u>--</u>	<u>--</u>	<u>--</u>
Net change in fund balances	(93,346)	(722,913)	102,534	47,219	101,697
<b>Fund balances (deficit) - beginning</b>	<u>6,307,098</u>	<u>4,985,626</u>	<u>133,413</u>	<u>121,388</u>	<u>2,853,996</u>
<b>Fund balances (deficit) - ending</b>	<u>\$ 6,213,752</u>	<u>\$ 4,262,713</u>	<u>\$ 235,947</u>	<u>\$ 168,607</u>	<u>\$ 2,955,693</u>

Special Revenue Funds		Debt Service Funds				
Miscellaneous Grants	Multi-Purpose	2015 General Obligation Bonds	2016 General Obligation Bonds	2009 Build America	2010 Sales Tax Payment Rev. Bonds	Glen Oaks
\$ --	\$ 950,142	\$ 2,558,422	\$ 269,917	\$ --	\$ --	\$ --
--	--	--	--	--	--	7,017
--	121,716	--	--	--	--	--
2,810,510	1,000,000	--	--	--	--	--
6,700	102,666	--	--	--	--	--
11,975	121,452	--	--	--	--	--
25,225	339,061	64,218	9,840	4,401	16,474	4,413
67,882	--	--	--	--	--	--
<u>2,922,292</u>	<u>2,635,037</u>	<u>2,622,640</u>	<u>279,757</u>	<u>4,401</u>	<u>16,474</u>	<u>11,430</u>
37,713	876	--	--	--	--	--
156,362	45,152	--	--	--	--	--
774	26,889	--	--	--	--	--
--	--	--	--	--	--	--
23,009	9,888	--	--	--	--	--
--	73,899	--	--	--	--	--
--	--	1,240,000	215,000	1,012,561	250,000	--
--	--	1,297,569	49,162	308,254	258,114	4,636
749,137	170,950	--	--	--	--	--
<u>966,995</u>	<u>327,654</u>	<u>2,537,569</u>	<u>264,162</u>	<u>1,320,815</u>	<u>508,114</u>	<u>4,636</u>
1,955,297	2,307,383	85,071	15,595	(1,316,414)	(491,640)	6,794
152,946	500,000	--	--	1,322,146	500,004	--
(665,599)	(307,814)	--	--	--	--	--
(512,653)	192,186	--	--	1,322,146	500,004	--
1,442,644	2,499,569	85,071	15,595	5,732	8,364	6,794
(369,767)	7,799,003	533,260	183,909	33,535	502,659	(105,252)
<u>\$ 1,072,877</u>	<u>\$ 10,298,572</u>	<u>\$ 618,331</u>	<u>\$ 199,504</u>	<u>\$ 39,267</u>	<u>\$ 511,023</u>	<u>\$ (98,458)</u>

(continued)

**City of Sarasota, Florida**

Nonmajor Governmental Funds

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Year Ended September 30, 2019

	<b>Capital Projects Funds</b>				<b>Total Nonmajor Governmental Funds</b>
	<b>Capital and Extraordinary Maintenance</b>	<b>2007 General Obligation Bonds</b>	<b>2009 Build America Bonds</b>	<b>2010 Stadium Bonds</b>	
<b>Revenues</b>					
Taxes	\$ --	\$ --	\$ --	\$ --	\$ 3,906,496
Special assessments	--	--	--	--	7,017
Licenses and permits	--	--	--	--	546,955
Intergovernmental	--	--	--	--	8,753,851
Charges for services	--	--	--	--	109,366
Fines and forfeits	--	--	--	--	307,284
Investment earnings	7,672	39	6,451	122	1,125,186
Miscellaneous	--	--	--	--	245,727
Total revenues	<u>7,672</u>	<u>39</u>	<u>6,451</u>	<u>122</u>	<u>15,001,882</u>
<b>Expenditures</b>					
General government	--	--	--	--	38,589
Public safety	--	--	--	--	295,022
Physical environment	1,100	--	--	--	28,763
Transportation	--	--	--	--	608,496
Culture and recreation	--	--	--	--	32,897
Economic environment	--	--	--	--	2,966,874
Current:					
Debt service:					
Principal payments	--	--	--	--	2,717,561
Interest and fiscal charges	--	--	--	--	1,917,735
Capital outlay	20,714	--	--	--	2,890,847
Total expenditures	<u>21,814</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>11,496,784</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(14,142)</u>	<u>39</u>	<u>6,451</u>	<u>122</u>	<u>3,505,098</u>
<b>Other financing sources (uses)</b>					
Transfers in	--	--	--	--	2,475,096
Transfers out	(7,672)	--	--	--	(2,496,436)
Total other financing sources (uses)	<u>(7,672)</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>(21,340)</u>
Net change in fund balances	(21,814)	39	6,451	122	3,483,758
<b>Fund balances (deficit) - beginning</b>	<u>182,470</u>	<u>1,099</u>	<u>182,402</u>	<u>3,429</u>	<u>23,348,268</u>
<b>Fund balances (deficit) - ending</b>	<u>\$ 160,656</u>	<u>\$ 1,138</u>	<u>\$ 188,853</u>	<u>\$ 3,551</u>	<u>\$ 26,832,026</u>



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**City of Sarasota, Florida**State Housing Initiative Partnership Special Revenue Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual  
Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 1,238,154	\$ 1,238,154	\$ 2,269,676	\$ 1,031,522
Investment earnings	--	--	367,000	367,000
Miscellaneous	--	--	162,953	162,953
Total revenues	<u>1,238,154</u>	<u>1,238,154</u>	<u>2,799,629</u>	<u>1,561,475</u>
<b>Expenditures</b>				
Current:				
Economic environment	1,382,542	7,429,271	2,892,975	4,536,296
Capital outlay:				
Capital outlay	750	1,750	--	1,750
Total expenditures	<u>1,383,292</u>	<u>7,431,021</u>	<u>2,892,975</u>	<u>4,538,046</u>
Net change in fund balance	(145,138)	(6,192,867)	(93,346)	6,099,521
<b>Fund balance - beginning</b>	<u>6,307,098</u>	<u>6,307,098</u>	<u>6,307,098</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 6,161,960</u>	<u>\$ 114,231</u>	<u>\$ 6,213,752</u>	<u>\$ 6,099,521</u>

**City of Sarasota, Florida**

Gas Tax Special Revenue Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ 2,686,975	\$ 2,686,975	\$ 2,673,665	\$ (13,310)
Investment earnings	--	--	156,299	156,299
Total revenues	<u>2,686,975</u>	<u>2,686,975</u>	<u>2,829,964</u>	<u>142,989</u>
<b>Expenditures</b>				
Current:				
Transportation	200,000	501,872	519,927	(18,055)
Capital outlay:				
Capital outlay	<u>1,328,000</u>	<u>5,142,685</u>	<u>1,517,599</u>	<u>3,625,086</u>
Total expenditures	<u>1,528,000</u>	<u>5,644,557</u>	<u>2,037,526</u>	<u>3,607,031</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,158,975</u>	<u>(2,957,582)</u>	<u>792,438</u>	<u>3,750,020</u>
<b>Other financing sources (uses)</b>				
Transfers out	<u>(1,359,050)</u>	<u>(1,359,050)</u>	<u>(1,515,351)</u>	<u>(156,301)</u>
Total other financing sources (uses)	<u>(1,359,050)</u>	<u>(1,359,050)</u>	<u>(1,515,351)</u>	<u>(156,301)</u>
Net change in fund balance	(200,075)	(4,316,632)	(722,913)	3,593,719
<b>Fund balance - beginning</b>	<u>4,985,626</u>	<u>4,985,626</u>	<u>4,985,626</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 4,785,551</u>	<u>\$ 668,994</u>	<u>\$ 4,262,713</u>	<u>\$ 3,593,719</u>



**City of Sarasota, Florida**

## Special Law Enforcement Forfeiture Special Revenue Fund

## Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Fines and forfeits	\$ --	\$ --	\$ 173,857	\$ 173,857
Investment earnings	--	--	10,122	10,122
Miscellaneous	--	--	14,892	14,892
Total revenues	<u>--</u>	<u>--</u>	<u>198,871</u>	<u>198,871</u>
<b>Expenditures</b>				
Current:				
Public safety	--	107,920	93,508	14,412
Capital outlay:				
Capital outlay	<u>--</u>	<u>2,830</u>	<u>2,829</u>	<u>1</u>
Total expenditures	<u>--</u>	<u>110,750</u>	<u>96,337</u>	<u>14,413</u>
Net change in fund balance	--	(110,750)	102,534	213,284
<b>Fund balance - beginning</b>	<u>133,413</u>	<u>133,413</u>	<u>133,413</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 133,413</u>	<u>\$ 22,663</u>	<u>\$ 235,947</u>	<u>\$ 213,284</u>

**City of Sarasota, Florida**

Golden Gate Point Special Revenue Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Taxes	\$ 127,000	\$ 127,000	\$ 128,015	\$ 1,015
Investment earnings	100	100	6,612	6,512
Total revenues	<u>127,100</u>	<u>127,100</u>	<u>134,627</u>	<u>7,527</u>
<b>Expenditures</b>				
Current:				
Transportation	112,115	112,115	84,958	27,157
Capital outlay:				
Capital outlay	<u>15,000</u>	<u>15,000</u>	<u>2,450</u>	<u>12,550</u>
Total expenditures	<u>127,115</u>	<u>127,115</u>	<u>87,408</u>	<u>39,707</u>
Net change in fund balance	(15)	(15)	47,219	47,234
<b>Fund balance - beginning</b>	<u>121,388</u>	<u>121,388</u>	<u>121,388</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 121,373</u>	<u>\$ 121,373</u>	<u>\$ 168,607</u>	<u>\$ 47,234</u>

**City of Sarasota, Florida**

## Multi-Modal Transportation Impact Fees Special Revenue Fund

## Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Licenses and permits	\$ 1,050,000	\$ 1,050,000	\$ 425,239	\$ (624,761)
Investment earnings	1,000	1,000	107,237	106,237
Total revenues	<u>1,051,000</u>	<u>1,051,000</u>	<u>532,476</u>	<u>(518,524)</u>
<b>Expenditures</b>				
Current:				
Transportation	23,643	25,410	3,611	21,799
Capital outlay:				
Capital outlay	<u>475,000</u>	<u>2,215,514</u>	<u>427,168</u>	<u>1,788,346</u>
Total expenditures	<u>498,643</u>	<u>2,240,924</u>	<u>430,779</u>	<u>1,810,145</u>
Net change in fund balance	552,357	(1,189,924)	101,697	1,291,621
<b>Fund balance - beginning</b>	<u>2,853,996</u>	<u>2,853,996</u>	<u>2,853,996</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 3,406,353</u>	<u>\$ 1,664,072</u>	<u>\$ 2,955,693</u>	<u>\$ 1,291,621</u>

**City of Sarasota, Florida**

Miscellaneous Grants Special Revenue Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual  
Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Intergovernmental	\$ 500,004	\$ 3,241,041	\$ 2,810,510	\$ (430,531)
Charges for services	--	15,000	6,700	(8,300)
Fines and forfeits	28,000	28,000	11,975	(16,025)
Investment earnings	20	20	25,225	25,205
Miscellaneous	--	--	67,882	67,882
<b>Total revenues</b>	<b>528,024</b>	<b>3,284,061</b>	<b>2,922,292</b>	<b>(361,769)</b>
<b>Expenditures</b>				
Current:				
General government	40,000	53,973	37,713	16,260
Public safety	--	142,294	156,362	(14,068)
Physical environment	--	224,050	774	223,276
Transportation	--	78,029	--	78,029
Culture and recreation	30,000	41,278	23,009	18,269
Economic environment	--	8,867	--	8,867
Capital outlay:				
Capital outlay	--	3,039,752	749,137	2,290,615
<b>Total expenditures</b>	<b>70,000</b>	<b>3,588,243</b>	<b>966,995</b>	<b>2,621,248</b>
Excess (deficiency) of revenues over (under) expenditures	458,024	(304,182)	1,955,297	2,259,479
<b>Other financing sources (uses)</b>				
Transfers in	--	280,156	152,946	(127,210)
Transfers out	(503,004)	(620,414)	(665,599)	(45,185)
<b>Total other financing sources (uses)</b>	<b>(503,004)</b>	<b>(340,258)</b>	<b>(512,653)</b>	<b>(172,395)</b>
Net change in fund balance	(44,980)	(644,440)	1,442,644	2,087,084
<b>Fund balance - beginning</b>	<b>(369,767)</b>	<b>(369,767)</b>	<b>(369,767)</b>	<b>--</b>
<b>Fund balance - ending</b>	<b>\$ (414,747)</b>	<b>\$ (1,014,207)</b>	<b>\$ 1,072,877</b>	<b>\$ 2,087,084</b>

**City of Sarasota, Florida**

Multi-Purpose Special Revenue Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Taxes	\$ 894,000	\$ 894,000	\$ 950,142	\$ 56,142
Licenses and permits	75,000	1,995,062	121,716	(1,873,346)
Intergovernmental	--	1,000,000	1,000,000	--
Charges for services	--	--	102,666	102,666
Fines and forfeits	40,000	40,000	121,452	81,452
Investment earnings	--	--	339,061	339,061
Total revenues	<u>1,009,000</u>	<u>3,929,062</u>	<u>2,635,037</u>	<u>(1,294,025)</u>
<b>Expenditures</b>				
Current:				
General government	876	876	876	--
Public safety	32,150	113,633	45,152	68,481
Physical environment	--	209,058	26,889	182,169
Culture and recreation	75,000	75,000	9,888	65,112
Economic environment	21,000	1,728,455	73,899	1,654,556
Capital outlay:				
Capital outlay	20,000	6,895,082	170,950	6,724,132
Total expenditures	<u>149,026</u>	<u>9,022,104</u>	<u>327,654</u>	<u>8,694,450</u>
Excess (deficiency) of revenues over (under) expenditures	<u>859,974</u>	<u>(5,093,042)</u>	<u>2,307,383</u>	<u>7,400,425</u>
<b>Other financing sources (uses)</b>				
Transfers in	--	500,000	500,000	--
Transfers out	--	--	(307,814)	(307,814)
Total other financing sources (uses)	<u>--</u>	<u>500,000</u>	<u>192,186</u>	<u>(307,814)</u>
Net change in fund balance	859,974	(4,593,042)	2,499,569	7,092,611
<b>Fund balance - beginning</b>	<u>7,799,003</u>	<u>7,799,003</u>	<u>7,799,003</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 8,658,977</u>	<u>\$ 3,205,961</u>	<u>\$ 10,298,572</u>	<u>\$ 7,092,611</u>

**City of Sarasota, Florida**

2015 General Obligation Bonds Debt Service Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Taxes	\$ 2,539,244	\$ 2,539,244	\$ 2,558,422	\$ 19,178
Investment earnings	--	--	64,218	64,218
Total revenues	<u>2,539,244</u>	<u>2,539,244</u>	<u>2,622,640</u>	<u>83,396</u>
<b>Expenditures</b>				
Debt service:				
Principal payments	1,240,000	1,240,000	1,240,000	--
Interest and fiscal charges	<u>1,299,244</u>	<u>1,299,244</u>	<u>1,297,569</u>	<u>1,675</u>
Total expenditures	<u>2,539,244</u>	<u>2,539,244</u>	<u>2,537,569</u>	<u>1,675</u>
Net change in fund balance	--	--	85,071	85,071
<b>Fund balance - beginning</b>	<u>533,260</u>	<u>533,260</u>	<u>533,260</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 533,260</u>	<u>\$ 533,260</u>	<u>\$ 618,331</u>	<u>\$ 85,071</u>

**City of Sarasota, Florida**

2016 General Obligation Bonds Debt Service Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Taxes	\$ 268,000	\$ 268,000	\$ 269,917	\$ 1,917
Investment earnings	100	100	9,840	9,740
Total revenues	<u>268,100</u>	<u>268,100</u>	<u>279,757</u>	<u>11,657</u>
<b>Expenditures</b>				
Debt service:				
Principal payments	215,000	215,000	215,000	--
Interest and fiscal charges	52,174	52,174	49,162	3,012
Total expenditures	<u>267,174</u>	<u>267,174</u>	<u>264,162</u>	<u>3,012</u>
Net change in fund balance	926	926	15,595	14,669
<b>Fund balance - beginning</b>	<u>183,909</u>	<u>183,909</u>	<u>183,909</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 184,835</u>	<u>\$ 184,835</u>	<u>\$ 199,504</u>	<u>\$ 14,669</u>

**City of Sarasota, Florida**

2009 Build America Debt Service Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Investment earnings	\$ 1,000	\$ 1,000	\$ 4,401	\$ 3,401
Total revenues	<u>1,000</u>	<u>1,000</u>	<u>4,401</u>	<u>3,401</u>
<b>Expenditures</b>				
Debt service:				
Principal payments	1,012,561	1,012,561	1,012,561	--
Interest and fiscal charges	<u>310,354</u>	<u>310,354</u>	<u>308,254</u>	<u>2,100</u>
Total expenditures	<u>1,322,915</u>	<u>1,322,915</u>	<u>1,320,815</u>	<u>2,100</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,321,915)</u>	<u>(1,321,915)</u>	<u>(1,316,414)</u>	<u>5,501</u>
<b>Other financing sources (uses)</b>				
Transfers in	<u>1,322,146</u>	<u>1,322,146</u>	<u>1,322,146</u>	<u>--</u>
Total other financing sources (uses)	<u>1,322,146</u>	<u>1,322,146</u>	<u>1,322,146</u>	<u>--</u>
Net change in fund balance	231	231	5,732	5,501
<b>Fund balance - beginning</b>	<u>33,535</u>	<u>33,535</u>	<u>33,535</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 33,766</u>	<u>\$ 33,766</u>	<u>\$ 39,267</u>	<u>\$ 5,501</u>



**City of Sarasota, Florida**

## 2010 Sales Tax Payments Revenue Bonds Debt Service Fund

## Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Investment earnings	\$ 1,000	\$ 1,000	\$ 16,474	\$ 15,474
Total revenues	<u>1,000</u>	<u>1,000</u>	<u>16,474</u>	<u>15,474</u>
<b>Expenditures</b>				
Debt service:				
Principal payments	250,000	250,000	250,000	--
Interest and fiscal charges	<u>262,821</u>	<u>262,821</u>	<u>258,114</u>	<u>4,707</u>
Total expenditures	<u>512,821</u>	<u>512,821</u>	<u>508,114</u>	<u>4,707</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(511,821)</u>	<u>(511,821)</u>	<u>(491,640)</u>	<u>20,181</u>
<b>Other financing sources (uses)</b>				
Transfers in	<u>500,004</u>	<u>500,004</u>	<u>500,004</u>	<u>--</u>
Total other financing sources (uses)	<u>500,004</u>	<u>500,004</u>	<u>500,004</u>	<u>--</u>
Net change in fund balance	(11,817)	(11,817)	8,364	20,181
<b>Fund balance - beginning</b>	<u>502,659</u>	<u>502,659</u>	<u>502,659</u>	<u>--</u>
<b>Fund balance - ending</b>	<u>\$ 490,842</u>	<u>\$ 490,842</u>	<u>\$ 511,023</u>	<u>\$ 20,181</u>

**City of Sarasota, Florida**

Glen Oaks Debt Service Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Year Ended September 30, 2019

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Special assessments	\$ 10,970	\$ 10,970	\$ 7,017	\$ (3,953)
Investment earnings	--	--	4,413	4,413
Total revenues	<u>10,970</u>	<u>10,970</u>	<u>11,430</u>	<u>460</u>
<b>Expenditures</b>				
Debt service:				
Principal payments	6,335	6,335	--	6,335
Interest and fiscal charges	4,635	4,635	4,636	(1)
Total expenditures	<u>10,970</u>	<u>10,970</u>	<u>4,636</u>	<u>6,334</u>
Net change in fund balance	--	--	6,794	6,794
<b>Fund balance - beginning</b>	<u>(105,252)</u>	<u>(105,252)</u>	<u>(105,252)</u>	<u>--</u>
<b>Fund balance - ending</b>	<u><u>\$ (105,252)</u></u>	<u><u>\$ (105,252)</u></u>	<u><u>\$ (98,458)</u></u>	<u><u>\$ 6,794</u></u>



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# Nonmajor Enterprise Funds

Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis is financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

**Bobby Jones Golf Course** - To account for the revenues and expenses of operating a complete 36 hole municipal golf course and a 9 hole executive course financed entirely by user charges.

**Municipal Auditoriums** - To account for the operations of the City's civic center complex and the Payne Park auditorium.

**City of Sarasota, Florida**  
**Nonmajor Enterprise Funds**  
**Combining Statement of Net Position**  
**September 30, 2019**

<b>Assets</b>	<b>Bobby Jones Golf Course</b>	<b>Municipal Auditoriums</b>	<b>Total</b>
Current assets:			
Cash and Cash Equivalents	\$ 26,488	\$ 20,455	\$ 46,943
Investments	241,774	205,977	447,751
Receivables (net):			
Accounts	--	1,792	1,792
Interest	314	787	1,101
Inventories	30,387	362	30,749
Prepaid items	5,341	16,585	21,926
Total unrestricted current assets	<u>304,304</u>	<u>245,958</u>	<u>550,262</u>
Restricted current assets:			
Total restricted current assets	<u>--</u>	<u>--</u>	<u>--</u>
Total current assets	<u>304,304</u>	<u>245,958</u>	<u>550,262</u>
Noncurrent assets:			
Capital assets			
Land	910,000	175,000	1,085,000
Buildings	1,224,872	2,867,160	4,092,032
Improvements	6,011,807	459,861	6,471,668
Equipment	493,346	73,251	566,597
Less Accumulated Depreciation	<u>(5,404,619)</u>	<u>(2,405,900)</u>	<u>(7,810,519)</u>
Total capital assets (net of accumulated depreciation)	<u>3,235,406</u>	<u>1,169,372</u>	<u>4,404,778</u>
Total assets	<u>3,539,710</u>	<u>1,415,330</u>	<u>4,955,040</u>
<b>Deferred Outflows of Resources</b>			
Related to Pension	58,338	67	58,405
Related to OPEB	78,486	32,175	110,661
Total deferred outflows of resources	<u>\$ 136,824</u>	<u>\$ 32,242</u>	<u>\$ 169,066</u>

**City of Sarasota, Florida**  
**Nonmajor Enterprise Funds**  
**Combining Statement of Net Position**  
**September 30, 2019**

	<b>Bobby Jones Golf Course</b>	<b>Municipal Auditoriums</b>	<b>Total</b>
<b>Liabilities</b>			
Current liabilities:			
Accounts Payable	139,980	9,210	149,190
Due to Other Governmental Agencies	1,254	2,701	3,955
Accrued Wages	23,482	12,213	35,695
Compensated Absences	29,787	9,799	39,586
Unearned Revenue	40,730	90,131	130,861
Total unrestricted current liabilities	<u>235,233</u>	<u>124,054</u>	<u>359,287</u>
Current liabilities payable from restricted assets:			
Total current liabilities payable from restricted assets	<u>--</u>	<u>--</u>	<u>--</u>
Total current liabilities	<u>235,233</u>	<u>124,054</u>	<u>359,287</u>
Noncurrent liabilities			
Compensated Absences	34,968	11,503	46,471
Net OPEB Liability	342,942	176,800	519,742
Net Pension Liability	524,976	147,524	672,500
Total noncurrent liabilities	<u>902,886</u>	<u>335,827</u>	<u>1,238,713</u>
Total liabilities	<u>1,138,119</u>	<u>459,881</u>	<u>1,598,000</u>
<b>Deferred Inflows of Resources</b>			
Pension Related	67,689	19,021	86,710
OPEB Related	27,984	14,427	42,411
Total deferred inflows of resources	<u>95,673</u>	<u>33,448</u>	<u>129,121</u>
<b>Net Position</b>			
Net Investment in Capital Assets	3,235,405	1,169,371	4,404,776
Unrestricted	<u>(792,663)</u>	<u>(215,128)</u>	<u>(1,007,791)</u>
Total net position	<u>\$ 2,442,742</u>	<u>\$ 954,243</u>	<u>\$ 3,396,985</u>

**City of Sarasota, Florida**

Nonmajor Enterprise Funds

Combining Statement of Revenues, Expenses, and Changes in Net Position

For the Year Ended September 30, 2019

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	<b>Bobby Jones Golf Course</b>	<b>Municipal Auditoriums</b>	<b>Total</b>
<b>Operating revenues:</b>			
Charges for services	\$ 1,962,577	\$ 24,310	\$ 1,986,887
Rents	48,157	307,837	355,994
Miscellaneous	31,673	1,775	33,448
Total operating revenues	<u>2,042,407</u>	<u>333,922</u>	<u>2,376,329</u>
<b>Operating expenses:</b>			
Personnel services	923,564	386,867	1,310,431
Contractual services	414,361	185,453	599,814
Repairs and maintenance	1,315,575	15,001	1,330,576
Supplies and materials	77,805	15,700	93,505
Depreciation	239,102	61,465	300,567
Total operating expenses	<u>2,970,407</u>	<u>664,486</u>	<u>3,634,893</u>
Operating income (loss)	<u>(928,000)</u>	<u>(330,564)</u>	<u>(1,258,564)</u>
<b>Nonoperating revenues:</b>			
Grant income	10,035	5,993	16,028
Investment earnings	15,775	3,464	19,239
Gain (loss) on disposition of capital assets	81,498	353	81,851
Total nonoperating revenues	<u>107,308</u>	<u>9,810</u>	<u>117,118</u>
Income (loss) before capital contributions and transfers	<u>(820,692)</u>	<u>(320,754)</u>	<u>(1,141,446)</u>
Transfers in	<u>880,000</u>	<u>250,000</u>	<u>1,130,000</u>
Change in net position	59,308	(70,754)	(11,446)
<b>Net position - beginning</b>	<u>2,383,434</u>	<u>1,024,997</u>	<u>3,408,431</u>
<b>Net position - ending</b>	<u>\$ 2,442,742</u>	<u>\$ 954,243</u>	<u>\$ 3,396,985</u>

**City of Sarasota, Florida**  
 Nonmajor Enterprise Funds  
 Combining Statement of Cash Flows  
 For the Year Ended September 30, 2019

	<b>Bobby Jones Golf Course</b>	<b>Municipal Auditoriums</b>	<b>Total</b>
<b>Cash flows from operating activities</b>			
Cash received from customers	\$ 2,020,019	\$ 355,822	\$ 2,375,841
Cash payments to vendors for goods and services	(1,646,131)	(142,581)	(1,788,712)
Cash payments to employees for services	(758,886)	(350,077)	(1,108,963)
Cash payments to other funds	(108,833)	(75,297)	(184,130)
Net cash provided (used) by operating activities	<u>(493,831)</u>	<u>(212,133)</u>	<u>(705,964)</u>
<b>Cash flows from noncapital financing activities</b>			
Grants	10,035	163,469	173,504
Transfers in	880,000	250,000	1,130,000
Loan to/from other fund	--	--	--
Net cash provided (used) by noncapital financing activities	<u>890,035</u>	<u>413,469</u>	<u>1,303,504</u>
<b>Cash flows from capital and related financing activities</b>			
Proceeds from sale of Capital Assets	--	353	353
Acquisition of capital assets	(255,711)	(1,146)	(256,857)
Net cash provided (used) by capital and related financing activities	<u>(255,711)</u>	<u>(793)</u>	<u>(256,504)</u>
<b>Cash flows from investing activities</b>			
Interest on investments	16,141	2,062	18,203
Purchase of investments	(145,306)	(185,386)	(330,692)
Net cash provided by investing activities	<u>(129,165)</u>	<u>(183,324)</u>	<u>(312,489)</u>
Net increase (decrease) in cash and cash equivalents	11,328	17,219	28,547
Cash and cash equivalents at beginning of year	15,160	3,236	18,396
Cash and cash equivalents at end of year	<u>\$ 26,488</u>	<u>\$ 20,455</u>	<u>\$ 46,943</u>



**City of Sarasota, Florida**  
 Nonmajor Enterprise Funds  
 Combining Statement of Cash Flows  
 For the Year Ended September 30, 2019

	<b>Bobby Jones Golf Course</b>	<b>Municipal Auditoriums</b>	<b>Total</b>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities</b>			
Operating income (loss)	\$ (928,000)	\$ (330,564)	\$ (1,258,564)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation	239,102	61,465	300,567
Pension/OPEB expense	200,196	35,690	235,886
Net (increase) decrease in:			
Accounts receivable	4,890	(1,792)	3,098
Inventories	24,968	58	25,026
Prepaid items	2,335	5,493	7,828
Net increase (decrease) in:			
Accounts payable	27,438	(7,439)	19,999
Due to other governmental agencies	(1,965)	163	(1,802)
Accrued wages	(2,074)	1,960	(114)
Compensated absences	(33,443)	(861)	(34,304)
Customer Deposits	90	--	90
Unearned revenue	(27,278)	23,694	(3,584)
 Total adjustments	 434,259	 118,431	 552,690
 Net cash provided (used) by operating activities	 \$ (493,741)	 \$ (212,133)	 \$ (705,874)
 <b>Noncash investing, capital, and financing activities</b>			
None	\$ -	\$ -	\$ -

# Water and Sewer System Major Enterprise Fund

**Revenue Account** - This is the general operating account for the water and sewer system.

**Interest and Sinking Accounts** - To account for the accumulation of resources for the accumulation of resources for the payment of principal, interest, and fiscal charges.

**Renewal, Replacement, and Improvement Account** - For paying the cost of unusual or extraordinary maintenance or repairs, the cost of renewals and replacements, the cost of acquiring, installing or replacing equipment, the cost of improvements, and providing for the local share of any Federal or State assistance program.

**General Reserve Account** - To pay the cost of improvements, to pay the cost of purchasing or redeeming bonds, to pay the principal and interest on any obligations subordinate to the bonds issued under the resolution, to make up any deficiencies in any of the Accounts and to pay the cost of any item qualifying as an expenditure of the Renewal, Replacement, and Improvement Account.

**Utility Construction Accounts** - To account for bond proceeds for water and sewer system improvements.

**Utility Stores Account** - To account for the operation of the utility system store room.

**City of Sarasota, Florida**  
Water and Sewer System Enterprise Fund  
Combining Schedule of Net Position  
September 30, 2019

	<b>Revenue Account</b>	<b>Interest &amp; Sinking Accounts</b>	<b>Renewal Replacement &amp; Improvement Account</b>	<b>General Reserve Account</b>
<b>Assets</b>				
Current assets:				
Cash and Cash Equivalents	\$ 1,659,517	\$ --	\$ 3,681,146	\$ 576,207
Investments	25,742	--	38,381,453	6,007,834
Receivables (net):				
Accounts	4,305,344	--	1,578	--
Interest	7,851	--	135,452	23,211
Inventories	542,009	--	--	--
Prepaid items	187,609	--	--	--
Total unrestricted current assets	<u>6,728,072</u>	<u>--</u>	<u>42,199,629</u>	<u>6,607,252</u>
Restricted current assets:				
Rest Cash and Cash Equivalents	1,232,858	1,364,596	--	--
Cash with Fiscal Agents	--	3,037,421	--	--
Investments	19,124	9,883	--	--
Rest Prepaid Items	--	1,500	--	--
Accrued Interest Receivable	4,078	13,357	--	--
Due from Other Governmental Units	--	--	--	--
Total restricted current assets	<u>1,256,060</u>	<u>4,426,757</u>	<u>--</u>	<u>--</u>
Total current assets	<u>7,984,132</u>	<u>4,426,757</u>	<u>42,199,629</u>	<u>6,607,252</u>
Noncurrent assets:				
Capital assets:				
Non-depreciable:				
Land	6,040,560	--	--	--
Construction in Progress	--	--	15,739,254	14,822,135
Depreciable:				
Buildings	25,163,596	--	68,941	--
Improvements	314,526,860	--	--	--
Equipment	2,604,641	--	8,389,932	583,775
Less Accumulated Depreciation	<u>(208,821,288)</u>	<u>--</u>	<u>(6,821,567)</u>	<u>(534,005)</u>
Total capital assets (net of accumulated depreciation)	<u>139,514,369</u>	<u>--</u>	<u>17,376,560</u>	<u>14,871,905</u>
Total assets	<u>147,498,501</u>	<u>4,426,757</u>	<u>59,576,189</u>	<u>21,479,157</u>
<b>Deferred Outflows of Resources</b>				
Related to Refunding	--	1,242,706	--	--
Related to Pension	2,481,293	--	2,189	--
Related to OPEB	1,235,740	--	153,576	--
Total deferred outflows of resources	<u>\$ 3,717,033</u>	<u>\$ 1,242,706</u>	<u>\$ 155,765</u>	<u>\$ --</u>

Utility Construction Accounts	Utility Stores Account	Totals
\$ --	\$ 52,695	\$ 5,969,565
--	549,422	44,964,451
--	--	4,306,922
--	62	166,576
--	--	542,009
--	--	187,609
<u>--</u>	<u>602,179</u>	<u>56,137,132</u>
--	--	2,597,454
--	--	3,037,421
--	--	29,007
--	--	1,500
--	--	17,435
<u>3,949,428</u>	<u>--</u>	<u>3,949,428</u>
<u>3,949,428</u>	<u>--</u>	<u>9,632,245</u>
<u>3,949,428</u>	<u>602,179</u>	<u>65,769,377</u>
--	--	6,040,560
22,283,847	--	52,845,236
--	--	25,232,537
--	--	314,526,860
--	41,383	11,619,731
<u>--</u>	<u>(33,225)</u>	<u>(216,210,085)</u>
<u>22,283,847</u>	<u>8,158</u>	<u>194,054,839</u>
<u>26,233,275</u>	<u>610,337</u>	<u>259,824,216</u>
--	--	1,242,706
--	--	2,483,482
--	5,936	1,395,252
<u>\$ --</u>	<u>\$ 5,936</u>	<u>\$ 5,121,440</u>

(continued)

**City of Sarasota, Florida**

Water and Sewer System Enterprise Fund

Combining Schedule of Net Position

September 30, 2019

(Concluded)

	Revenue Account	Interest & Sinking Accounts	Renewal Replacement & Improvement Account	General Reserve Account
<b>Liabilities</b>				
Current liabilities:				
Accounts Payable	978,037	--	1,973,791	911,483
Retainages Payable	--	--	544,809	--
Due to Other Governmental Agencies	226,199	--	--	--
Interfund Payables	--	--	--	--
Accrued Wages	483,005	--	--	--
Compensated Absences	420,228	--	--	--
Unearned Revenue	1,934,393	--	--	--
Total unrestricted current liabilities	<u>4,041,862</u>	<u>--</u>	<u>2,518,600</u>	<u>911,483</u>
Current liabilities payable from restricted assets:				
CLP Accounts Payable	--	1,865	--	--
CLP Retainages Payable	--	--	--	--
CLP Accrued Interest Payable	--	687,422	--	--
Bonds Payable	--	2,350,000	--	--
Customer Deposits	1,256,059	--	--	--
Total current liabilities payable from restricted assets	<u>1,256,059</u>	<u>3,039,287</u>	<u>--</u>	<u>--</u>
Total current liabilities	<u>5,297,921</u>	<u>3,039,287</u>	<u>2,518,600</u>	<u>911,483</u>
Noncurrent liabilities:				
NL Compensated Absences	493,312	--	--	--
Bonds Payable and Unamortized Premium	--	54,137,929	--	--
Net OPEB Liability	5,532,110	--	1,968,819	--
Net Pension Liability	13,604,605	--	4,806,495	--
Total noncurrent liabilities	<u>19,630,027</u>	<u>54,137,929</u>	<u>6,775,314</u>	<u>--</u>
Total liabilities	<u>24,927,948</u>	<u>57,177,216</u>	<u>9,293,914</u>	<u>911,483</u>
<b>Deferred Inflows of Resources</b>				
Pension Related	1,754,145	--	619,737	--
OPEB Related	451,414	--	160,654	--
Total deferred inflows of resources	<u>\$ 2,205,559</u>	<u>\$ --</u>	<u>\$ 780,391</u>	<u>\$ --</u>
<b>Net Position</b>				
Net Investment in Capital Assets	139,514,369	(55,245,226)	17,376,562	14,871,905
Restricted:				
Debt Service	--	4,306,623	--	--
Construction	--	(19,994)	--	--
Unrestricted	<u>(15,432,342)</u>	<u>(549,156)</u>	<u>32,281,087</u>	<u>5,695,769</u>
Total net position	<u>\$ 124,082,027</u>	<u>\$ (51,507,753)</u>	<u>\$ 49,657,649</u>	<u>\$ 20,567,674</u>

Utility Construction Accounts	Utility Stores Account	Totals
--	19,499	3,882,810
--	--	544,809
--	--	226,199
683,493	--	683,493
--	--	483,005
--	--	420,228
--	--	1,934,393
<u>683,493</u>	<u>19,499</u>	<u>8,174,937</u>
1,065,558	--	1,067,423
536,265	--	536,265
1,491	--	688,913
--	--	2,350,000
--	--	1,256,059
<u>1,603,314</u>	<u>--</u>	<u>5,898,660</u>
<u>2,286,807</u>	<u>19,499</u>	<u>14,073,597</u>
--	--	493,312
--	--	54,137,929
--	76,101	7,577,030
--	--	18,411,100
<u>--</u>	<u>76,101</u>	<u>80,619,371</u>
<u>2,286,807</u>	<u>95,600</u>	<u>94,692,968</u>
--	--	2,373,882
--	6,210	618,278
<u>\$ --</u>	<u>\$ 6,210</u>	<u>\$ 2,992,160</u>
22,283,847	8,159	138,809,616
--	--	4,306,623
--	--	(19,994)
<u>1,662,621</u>	<u>506,304</u>	<u>24,164,283</u>
<u>\$ 23,946,468</u>	<u>\$ 514,463</u>	<u>\$ 167,260,528</u>

**City of Sarasota, Florida**

Water and Sewer System Enterprise Fund

Combining Schedule of Revenues, Expenses, and Changes in Net Position

For the Year Ended September 30, 2019

	Revenue Account	Interest & Sinking Accounts	Renewal Replacement & Improvement Account	General Reserve Account
<b>Operating revenues</b>				
Charges for services				
Charges for services	\$ 46,217,553	\$ --	\$ --	\$ --
Connection fees	--	--	--	757,238
Other	--	--	--	--
Rents	800	--	--	--
Miscellaneous	60,077	--	1,217	--
Total operating revenues	<u>46,278,430</u>	<u>--</u>	<u>1,217</u>	<u>757,238</u>
<b>Operating expenses</b>				
Personnel services	17,405,131	--	1,364,821	--
Contractual services	9,537,543	--	279,133	815,000
Repairs and maintenance	1,188,130	--	439,679	2,186,859
Supplies and materials	2,574,108	--	26,073	--
Depreciation	8,929,126	--	738,847	30,835
Other	33,000	--	--	--
Total operating expenses	<u>39,667,038</u>	<u>--</u>	<u>2,848,553</u>	<u>3,032,694</u>
Operating income (loss)	<u>6,611,392</u>	<u>--</u>	<u>(2,847,336)</u>	<u>(2,275,456)</u>
<b>Nonoperating revenues (expenses)</b>				
Grant income	344,069	--	--	--
Investment earnings (loss)	207,694	142,499	1,248,786	438,546
Interest expense	--	(1,627,454)	--	--
Loan and bond issue expense	--	(70,118)	--	--
Gain (loss) on disposition of capital assets	10,818	--	35,977	--
Total nonoperating revenues (expenses)	<u>562,581</u>	<u>(1,555,073)</u>	<u>1,284,763</u>	<u>438,546</u>
Income (loss) before transfers	7,173,973	(1,555,073)	(1,562,573)	(1,836,910)
Transfers in	--	--	11,664,658	--
Transfers out	<u>(3,811,277)</u>	<u>(2,329,579)</u>	<u>--</u>	<u>(11,167,032)</u>
Change in net position	3,362,696	(3,884,652)	10,102,085	(13,003,942)
<b>Net position - beginning</b>	<u>120,719,331</u>	<u>(47,623,101)</u>	<u>39,555,564</u>	<u>33,571,616</u>
<b>Net position - ending</b>	<u>\$ 124,082,027</u>	<u>\$ (51,507,753)</u>	<u>\$ 49,657,649</u>	<u>\$ 20,567,674</u>

<b>Utility Construction Accounts</b>	<b>Utility Stores Account</b>	<b>Eliminations</b>	<b>Totals</b>
\$ --	\$ --	\$ --	\$ 46,217,553
--	--	--	757,238
--	1,638,642	(1,638,642)	--
--	--	--	800
--	10,407	--	71,701
<u>--</u>	<u>1,649,049</u>	<u>(1,638,642)</u>	<u>47,047,292</u>
--	55,133	--	18,825,085
--	649	--	10,632,325
487,311	--	--	4,301,979
--	1,455,393	(1,638,642)	2,416,932
--	10,786	--	9,709,594
--	--	--	33,000
<u>487,311</u>	<u>1,521,961</u>	<u>(1,638,642)</u>	<u>45,918,915</u>
<u>(487,311)</u>	<u>127,088</u>	<u>--</u>	<u>1,128,377</u>
--	--	--	344,069
24,841	(4,720)	--	2,057,646
--	--	--	(1,627,454)
--	--	--	(70,118)
--	--	--	46,795
<u>24,841</u>	<u>(4,720)</u>	<u>--</u>	<u>750,938</u>
<u>(462,470)</u>	<u>122,368</u>	<u>--</u>	<u>1,879,315</u>
5,643,230	--	(17,307,888)	--
--	--	17,307,888	--
5,180,760	122,368	--	1,879,315
18,765,708	392,095	--	165,381,213
<u>\$ 23,946,468</u>	<u>\$ 514,463</u>	<u>\$ --</u>	<u>\$ 167,260,528</u>



# Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments on a cost-reimbursement basis.

**Equipment Maintenance** - This fund accounts for the cost of operating a maintenance facility used to service all motor vehicles.

**Information Technology** - This fund accounts for the cost of providing hardware and software information systems and technologies to other City Departments.

**General Benefits and Insurance** - This fund accounts for the administration of compensated absences for governmental fund departments and the City's self-insurance programs.

**Equipment Replacement** - This fund accounts for the capital funding and replacement of motor vehicles and other equipment.

**City of Sarasota, Florida**  
Internal Service Funds  
Combining Statement of Net Position  
September 30, 2019

	<b>Equipment Maintenance</b>	<b>Information Technology</b>	<b>General Benefits and Insurance</b>	<b>Equipment Replacement</b>	<b>Total</b>
<b>Assets</b>					
Current assets:					
Cash and Cash Equivalents	\$ 26,912	\$ 75,373	\$ 1,364,056	\$ 201,198	\$ 1,667,539
Investments	279,039	785,877	9,405,300	2,097,799	12,568,015
Receivables (net):					
Accounts	462	--	--	--	462
Interest	930	2,984	14,932	7,234	26,080
Due from Other Funds	--	--	6,574	--	6,574
Due from Other Governmental Agencies	4,858	--	429,321	--	434,179
Inventories	43,243	--	--	--	43,243
Prepaid items	1,784	35,063	1,958	2,900	41,705
Total current assets	<u>357,228</u>	<u>899,297</u>	<u>11,222,141</u>	<u>2,309,131</u>	<u>14,787,797</u>
Noncurrent assets:					
Capital assets:					
Non-depreciable:					
Depreciable:					
Buildings	209,197	296,659	256,570	1,766,306	2,528,732
Improvements	691,606	73,396	2,392	257,404	1,024,798
Equipment	300,663	1,313,497	32,740	7,633,205	9,280,105
Less Accumulated Depreciation	(866,611)	(1,517,277)	(174,597)	(7,056,542)	(9,615,027)
Total capital assets (net of accumulated depreciation)	<u>334,855</u>	<u>166,275</u>	<u>117,105</u>	<u>2,600,373</u>	<u>3,218,608</u>
Other assets:					
Advance to Other Funds	--	--	94,379	--	94,379
Total noncurrent assets	<u>334,855</u>	<u>166,275</u>	<u>211,484</u>	<u>2,600,373</u>	<u>3,312,987</u>
Total assets	<u>692,083</u>	<u>1,065,572</u>	<u>11,433,625</u>	<u>4,909,504</u>	<u>18,100,784</u>
<b>Deferred Outflows of Resources</b>					
Related to Pension	115,185	97,667	--	--	212,852
Related to OPEB	58,176	202,404	--	--	260,580
Total deferred outflows of resources	<u>173,361</u>	<u>300,071</u>	<u>--</u>	<u>--</u>	<u>473,432</u>
<b>Liabilities</b>					
Current liabilities:					
Accounts Payable	243,544	69,102	443,371	--	756,017
Due to Other Governmental Agencies	9,728	18,687	--	--	28,415
Liability for Unpaid Claims	--	--	2,791,859	--	2,791,859
Accrued Wages	21,744	77,685	--	--	99,429
Compensated Absences	24,248	33,969	2,518,433	--	2,576,650
Total current liabilities	<u>299,264</u>	<u>199,443</u>	<u>5,753,663</u>	<u>--</u>	<u>6,252,370</u>
Noncurrent liabilities:					
Compensated Absences	28,465	39,877	2,956,421	--	3,024,763
Net OPEB Liability	337,135	1,165,788	--	--	1,502,923
Net Pension Liability	829,491	677,740	--	--	1,507,231
Total noncurrent liabilities	<u>1,195,091</u>	<u>1,883,405</u>	<u>2,956,421</u>	<u>--</u>	<u>6,034,917</u>
Total liabilities	<u>1,494,355</u>	<u>2,082,848</u>	<u>8,710,084</u>	<u>--</u>	<u>12,287,287</u>
<b>Deferred Inflows of Resources</b>					
Pension Related	106,952	87,386	--	--	194,338
OPEB Related	27,510	95,126	--	--	122,636
Total deferred inflows of resources	<u>134,462</u>	<u>182,512</u>	<u>--</u>	<u>--</u>	<u>316,974</u>
<b>Net Position</b>					
Net Investment in Capital Assets	334,855	166,276	117,106	2,600,371	3,218,608
Unrestricted	(1,098,228)	(1,065,993)	2,606,435	2,309,133	2,751,347
Total net position	<u>\$ (763,373)</u>	<u>\$ (899,717)</u>	<u>\$ 2,723,541</u>	<u>\$ 4,909,504</u>	<u>\$ 5,969,955</u>

**City of Sarasota, Florida**  
Internal Service Funds  
Combining Statement of Revenues, Expenses, and Changes in Net Position  
Year Ended September 30, 2019

	<b>Equipment Maintenance</b>	<b>Information Technology</b>	<b>General Benefits and Insurance</b>	<b>Equipment Replacement</b>	<b>Total</b>
<b>Operating revenues</b>					
Charges for services	\$ 2,822,573	\$ 3,864,050	\$ 13,004,005	\$ 838,160	\$ 20,528,788
Miscellaneous	--	--	256,134	19,710	275,844
Total operating revenues	<u>2,822,573</u>	<u>3,864,050</u>	<u>13,260,139</u>	<u>857,870</u>	<u>20,804,632</u>
<b>Operating expenses</b>					
Personnel services	821,906	2,385,327	2,451,286	--	5,658,519
Contractual services	363,419	556,302	11,039,528	6,206	11,965,455
Repairs and maintenance	18,460	1,252,062	3,342	25,245	1,299,109
Supplies and materials	1,854,500	64,872	60,446	8,933	1,988,751
Depreciation	43,127	56,754	20,320	953,430	1,073,631
Total operating expenses	<u>3,101,412</u>	<u>4,315,317</u>	<u>13,574,922</u>	<u>993,814</u>	<u>21,985,465</u>
Operating income (loss)	<u>(278,839)</u>	<u>(451,267)</u>	<u>(314,783)</u>	<u>(135,944)</u>	<u>(1,180,833)</u>
<b>Nonoperating revenues (expenses)</b>					
Investment earnings	9,862	20,709	162,323	83,254	276,148
Gain (loss) on disposition of capital assets	(734)	31	22	27,919	27,238
Total nonoperating revenues (expenses)	<u>9,128</u>	<u>20,740</u>	<u>162,345</u>	<u>111,173</u>	<u>303,386</u>
Income (loss) before transfers	<u>(269,711)</u>	<u>(430,527)</u>	<u>(152,438)</u>	<u>(24,771)</u>	<u>(877,447)</u>
Transfers out	<u>--</u>	<u>--</u>	<u>(5,168)</u>	<u>(135,771)</u>	<u>(140,939)</u>
Change in net position	<u>(269,711)</u>	<u>(430,527)</u>	<u>(157,606)</u>	<u>(160,542)</u>	<u>(1,018,386)</u>
<b>Net position-beginning</b>	<u>(493,662)</u>	<u>(469,190)</u>	<u>2,881,147</u>	<u>5,070,046</u>	<u>6,988,341</u>
<b>Net position-ending</b>	<u>\$ (763,373)</u>	<u>\$ (899,717)</u>	<u>\$ 2,723,541</u>	<u>\$ 4,909,504</u>	<u>\$ 5,969,955</u>

**City of Sarasota, Florida**  
 Internal Service Funds  
 Combining Statement of Cash Flows  
 Year Ended September 30, 2019

	<u>Equipment Maintenance</u>	<u>Information Technology</u>	<u>General Benefits and Insurance</u>	<u>Equipment Replacement</u>	<u>Total</u>
<b>Cash flows from operating activities</b>					
Cash received from customers and users	\$ 8,430	\$ --	\$ 2,381,156	\$ --	\$ 2,389,586
Cash received from other funds for goods and services	2,814,892	3,864,050	10,878,984	857,870	18,415,796
Cash payments to vendors for goods and services	(2,033,265)	(1,861,690)	--	(105,286)	(6,271,780)
Cash payments to employees for services	(667,803)	(1,655,975)	(2,194,445)	--	(4,518,223)
Cash payments to other funds	(183,258)	--	(30,579)	(8,635)	(222,472)
Claims paid	--	--	(8,675,680)	--	(8,675,680)
Net cash provided (used) by operating activities	<u>(61,004)</u>	<u>346,385</u>	<u>87,897</u>	<u>743,949</u>	<u>1,117,227</u>
<b>Cash flows from noncapital financing activities</b>					
Transfers in	--	--	--	--	--
Transfers out	--	--	(5,168)	(135,771)	(140,939)
Repayment of loan to/from other fund	--	--	6,828	--	6,828
Interest on loan to/from other fund	--	--	4,635	--	4,635
Net cash provided (used) by noncapital financing activities	<u>--</u>	<u>--</u>	<u>6,295</u>	<u>(135,771)</u>	<u>(129,476)</u>
<b>Cash flows from capital and related financing activities</b>					
Acquisition of capital assets	(14,544)	(70,124)	--	(739,866)	(824,534)
Proceeds from sale of capital assets	20	11	316	29,218	29,565
Net cash provided (used) in capital and related financing activities	<u>(14,524)</u>	<u>(70,113)</u>	<u>316</u>	<u>(710,648)</u>	<u>(794,969)</u>
<b>Cash flows from investing activities</b>					
Interest on investments	9,830	19,002	153,661	81,727	264,220
Proceeds from sale and maturities of investments	42,137	--	--	--	42,137
Purchase of investments	--	(296,765)	(312,975)	(93,098)	(702,838)
Net cash provided (used) by investing activities	<u>51,967</u>	<u>(277,763)</u>	<u>(159,314)</u>	<u>(11,371)</u>	<u>(396,481)</u>
Net increase (decrease) in cash and cash equivalents	(23,561)	(1,491)	(64,806)	(113,841)	(203,699)
Cash and cash equivalents at beginning of year	<u>50,473</u>	<u>76,864</u>	<u>1,428,862</u>	<u>315,039</u>	<u>1,871,238</u>
Cash and cash equivalents at end of year	<u>\$ 26,912</u>	<u>\$ 75,373</u>	<u>\$ 1,364,056</u>	<u>\$ 201,198</u>	<u>\$ 1,667,539</u>

**City of Sarasota, Florida**  
 Internal Service Funds  
 Combining Statement of Cash Flows  
 Year Ended September 30, 2019

	<u>Equipment Maintenance</u>	<u>Information Technology</u>	<u>General Benefits and Insurance</u>	<u>Equipment Replacement</u>	<u>Total</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities</b>					
Operating income (loss)	\$ (278,839)	\$ (451,267)	\$ (314,783)	\$ (135,944)	\$ (1,180,833)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation	43,127	56,754	20,320	953,430	1,073,631
Pension expense	146,488	702,464	--	--	848,952
Net (increase) decrease in:					
Accounts receivable	749	--	--	--	749
Due from other governmental agencies	(522)	--	(65,389)	--	(65,911)
Inventories	21,096	--	--	--	21,096
Prepaid items	(485)	(30,389)	500	(2,900)	(33,274)
Net increase (decrease) in:					
Accounts payable	(473)	38,480	59,308	(70,637)	26,678
Liability for unpaid claims	--	--	131,100	--	131,100
Due to other governmental agencies	239	3,455	--	--	3,694
Accrued wages	914	18,934	--	--	19,848
Compensated absences	6,702	7,954	256,841	--	271,497
Total adjustments	<u>217,835</u>	<u>797,652</u>	<u>402,680</u>	<u>879,893</u>	<u>2,298,060</u>
Net cash provided (used) by operating activities	<u>\$ (61,004)</u>	<u>\$ 346,385</u>	<u>\$ 87,897</u>	<u>\$ 743,949</u>	<u>\$ 1,117,227</u>

**Noncash investing, capital,  
and financing activities**

None

# Fiduciary Funds

## Trust Funds

Trust funds are used to account for assets held by the government in a trustee capacity. They are accounted for in essentially the same manner as enterprise funds since capital maintenance is critical.

### Pension Trust Funds

**General Employees' Defined Benefit Pension** - This fund is used to account for the accumulation of resources for pension benefit payments to participants of the City's General Employees' Defined Benefit Pension Plan.

**Police Officers' Defined Benefit Pension**- This fund is used to account for the accumulation of resources for pension benefit payments to participants of the City's Police Officers' Defined Pension Plan.

**Firefighters' Defined Benefit Pension** - This fund is used to account for the accumulation of resources for pension benefit payments to participants of the City's Firefighters' Defined Benefit Pension Plan.

**General Employees Defined Contribution Retirement Plan** - This fund is used to account for both the City and employee contributions that would accrue to the employees, and also to account for the additional 2 percent City contribution that is budgeted annually for administrative costs.

**Other Post-Employment Benefits Trust Fund** - This fund is used to account for the future liability of costs for medical/prescription/dental coverage, extended life insurance coverage and benefits under the Employee Assistance Program available to retirees and their dependents.

## Agency Funds

Agency funds are used to account for assets held by the government as an agent for individuals, private organizations and other governmental units. They are custodial in nature and do not involve the measurement of results of operations.

**Community Development** - This fund is used to account for fees due to homeowners for repairs to their homes.

**Impact Fees** - This fund is used to account for fees collected from citizens and disbursed to Sarasota County.

**City of Sarasota, Florida**  
 Fiduciary Funds  
 Combining Statement of Fiduciary Net Position  
 September 30, 2019

	<b>Pension Trust Funds</b>					<b>Total</b>
	<b>General Employees' Defined Benefit Pension</b>	<b>Police Officers' Defined Benefit Pension</b>	<b>Firefighters' Defined Benefit Pension</b>	<b>General Employees' Defined Contribution Retirement</b>	<b>Other Post- Employment Benefits (OPEB)</b>	
<b>Assets</b>						
Cash and cash equivalents	\$ 8,828	\$ 370,560	\$ 460,330	\$ --	\$ 366,781	\$ 1,206,499
Investments:						
Money market funds	3,684,125	1,484,266	2,944,681		1,093,090	9,206,162
U.S. Government securities	7,564,822	14,118,239	--	--	2,165,459	23,848,520
U.S. Government agency securities	--	--	6,299,968	--	145,784	6,445,752
Common and preferred stock	93,186,153	102,287,021	90,497,934	--	27,065,822	313,036,930
Corporate bonds and notes	8,608,475	42,568,407	26,003,664	--	4,228,887	81,409,433
Unit investment trusts	--	--	457,927	--	--	457,927
Stock mutual funds	--	--	2,061,553	9,530,536	--	11,592,089
Bond mutual funds	--	--	--	1,945,242	--	1,945,242
Real estate funds	18,354,574	31,746,017	19,934,069	--	6,460,297	76,494,957
Mortgage backed securities	13,711,843	13,468,696	1,021,600	--	1,571,734	29,773,873
Municipal securities	--	1,840,101	133,326	--	--	1,973,427
Other Equities	1,523,043	--	--	--	--	1,523,043
Foreign stocks	6,738,862	--	5,298,441	--	5,283,453	17,320,756
Foreign bonds	--	--	317,187	--	--	317,187
Foreign mutual funds	--	38,744,795	--	885,126	--	39,629,921
Foreign bond mutual funds	--	--	--	--	505,934	505,934
Total investments	<u>153,371,897</u>	<u>246,257,542</u>	<u>154,970,350</u>	<u>12,360,904</u>	<u>48,520,460</u>	<u>615,481,153</u>
Receivables (net):						
Contributions	1,189,029	--	--	--	--	1,189,029
Accounts	996	512,429	--	874,740	149	1,388,314
Interest and dividends	199,295	419,406	610,899	(22)	108,393	1,337,971
Total receivables	<u>1,389,320</u>	<u>931,835</u>	<u>610,899</u>	<u>874,718</u>	<u>108,542</u>	<u>3,915,314</u>
Other assets:						
Prepaid items	17,204	15,880	21,050	--	1,305	55,439
Equipment	--	--	--	--	--	--
Less accumulated depreciation	--	--	--	--	--	--
Total other assets	<u>17,204</u>	<u>15,880</u>	<u>21,050</u>	<u>--</u>	<u>1,305</u>	<u>55,439</u>
Total assets	<u>154,787,249</u>	<u>247,575,817</u>	<u>156,062,629</u>	<u>13,235,622</u>	<u>48,997,088</u>	<u>620,658,405</u>
<b>Liabilities</b>						
Accounts payable	204,870	220,665	564,803	11,667	162,898	1,164,903
Liability for unpaid claims	--	--	--	--	521,674	521,674
Accrued wages	--	--	--	--	--	--
Compensated absences	--	--	--	--	--	--
Unearned revenue	--	--	--	--	--	--
Total liabilities	<u>204,870</u>	<u>220,665</u>	<u>564,803</u>	<u>11,667</u>	<u>684,572</u>	<u>1,686,577</u>
<b>Net Position</b>						
Restricted for pension and OPEB benefits	<u>\$ 154,582,379</u>	<u>\$ 247,355,152</u>	<u>\$ 155,497,826</u>	<u>\$ 13,223,955</u>	<u>\$ 48,312,516</u>	<u>\$ 618,971,828</u>

City of Sarasota, Florida  
Fiduciary Funds  
Combining Statement of Changes in Fiduciary Net Position  
For the Year Ended September 30, 2019

	Pension Trust Funds					Total
	General Employees' Defined Benefit Pension	Police Officers' Defined Benefit Pension	Firefighters' Defined Benefit Pension	General Employees Defined Contribution Retirement	Other Post-Employment Benefits (OPEB)	
<b>Additions</b>						
Contributions:						
Plan members	\$ 640,783	\$ 1,093,665	\$ 10,521	\$ 1,099,270	\$ 1,520,375	\$ 4,364,614
Employer						
City of Sarasota	6,796,433	7,163,346	3,117,299	1,326,140	4,546,603	22,949,821
Sarasota County	48,412	--	6,390,720	5,472	--	6,444,604
State of Florida	--	671,192	403,166	--	--	1,074,358
Other	--	--	51,471	372,169	529,412	953,052
Total contributions	<u>7,485,628</u>	<u>8,928,203</u>	<u>9,973,177</u>	<u>2,803,051</u>	<u>6,596,390</u>	<u>35,786,449</u>
Investment income :						
Net increase in fair value of investments	(3,140,941)	1,789,157	(1,273,988)	168,609	(236,796)	(2,693,959)
Interest and dividends	3,163,846	4,300,941	3,602,715	63,030	1,157,784	12,288,316
Other	151,447	1,350,859	899,875	--	--	2,402,181
Total investment income	<u>174,352</u>	<u>7,440,957</u>	<u>3,228,602</u>	<u>231,639</u>	<u>920,988</u>	<u>11,996,538</u>
Less investment expense	<u>(1,011,541)</u>	<u>(1,237,902)</u>	<u>(928,229)</u>	<u>(9,354)</u>	<u>(393,499)</u>	<u>(3,580,525)</u>
Net investment income	<u>(837,189)</u>	<u>6,203,055</u>	<u>2,300,373</u>	<u>222,285</u>	<u>527,489</u>	<u>8,416,013</u>
Total additions	<u>6,648,439</u>	<u>15,131,258</u>	<u>12,273,550</u>	<u>3,025,336</u>	<u>7,123,879</u>	<u>44,202,462</u>
<b>Deductions</b>						
Benefits	14,211,262	14,005,096	12,822,588	831,723	7,060,702	48,931,371
Other benefits	--	--	--	--	481,347	481,347
Administrative expenses	240,566	204,259	250,433	309,617	837,019	1,841,894
Refunds of contributions	--	51,169	--	--	--	51,169
Total deductions	<u>14,451,828</u>	<u>14,260,524</u>	<u>13,073,021</u>	<u>1,141,340</u>	<u>8,379,068</u>	<u>51,305,781</u>
Net increase	<u>(7,803,389)</u>	<u>870,734</u>	<u>(799,471)</u>	<u>1,883,996</u>	<u>(1,255,189)</u>	<u>(7,103,319)</u>
<b>Net Position Restricted for Pension and OPEB Benefits</b>						
Beginning of year	<u>162,385,768</u>	<u>246,484,418</u>	<u>156,297,297</u>	<u>11,339,959</u>	<u>49,567,705</u>	<u>626,075,147</u>
End of Year	<u>\$ 154,582,379</u>	<u>\$ 247,355,152</u>	<u>\$ 155,497,826</u>	<u>\$ 13,223,955</u>	<u>\$ 48,312,516</u>	<u>\$ 618,971,828</u>



**City of Sarasota, Florida**

Agency Funds

Combining Statement of Changes in Assets and Liabilities

Year Ended September 30, 2019

	Balance October 1, 2018	Additions	Deductions	Balance September 30, 2019
<b>Community Development</b>				
<b>Assets</b>				
Cash and cash equivalents	\$ 1,878	\$ 2,411	\$ 4,007	\$ 282
Investments	11,947	25,112	34,110	2,949
Accrued interest receivable	35	105	130	10
Total assets	<u>13,860</u>	<u>27,628</u>	<u>38,247</u>	<u>3,241</u>
<b>Liabilities</b>				
Accounts Payable	3,915	3,241	3,915	3,241
Accrued liabilities	9,945	13,185	23,130	-
Total liabilities	<u>13,860</u>	<u>16,426</u>	<u>27,045</u>	<u>3,241</u>
<b>Impact Fees</b>				
<b>Assets</b>				
Cash and cash equivalents	14,393	70,303	80,900	3,796
Investments	91,590	732,944	784,959	39,575
Accrued interest receivable	467	2,351	2,615	203
Total assets	<u>106,450</u>	<u>805,598</u>	<u>868,474</u>	<u>43,574</u>
<b>Liabilities</b>				
Accounts Payable	-	703,325	703,325	-
Accrued liabilities	106,450	413,607	476,483	43,574
Total liabilities	<u>106,450</u>	<u>1,116,932</u>	<u>1,179,808</u>	<u>43,574</u>
<b>Total - Agency Funds</b>				
<b>Assets</b>				
Cash and cash equivalents	16,271	72,714	84,907	4,078
Investments	103,537	758,056	819,069	42,524
Accrued interest receivable	502	2,456	2,745	213
Total assets	<u>120,310</u>	<u>833,226</u>	<u>906,721</u>	<u>46,815</u>
<b>Liabilities</b>				
Accounts Payable	3,915	706,566	707,240	3,241
Accrued liabilities	116,395	426,792	499,613	43,574
Total liabilities	<u>\$ 120,310</u>	<u>\$ 1,133,358</u>	<u>\$ 1,206,853</u>	<u>\$ 46,815</u>



## **Statistical Section**



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# Statistical Section

This part of the City of Sarasota's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<b><u>Contents</u></b>	<b><u>Page</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	194-203
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue sources.	204-208
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	210-217
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	218-219
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	220-225

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**City of Sarasota, Florida**  
 Net Position by Component  
 Last Ten Fiscal Years  
*(accrual basis of accounting)*

	<b>Fiscal Year</b>			
	<b>2018-19</b>	<b>2017-18</b>	<b>2016-17</b>	<b>2015-16</b>
<b>Governmental activities</b>				
Net investment in capital assets	\$ 179,406,368	\$ 174,105,644	\$ 171,838,648	\$ 170,059,240
Restricted	69,051,229	61,734,312	60,595,218	60,723,461
Unrestricted (deficit)	(56,329,379)	(60,816,931)	(62,364,793)	(60,210,350)
Total governmental activities net position	<u>\$ 192,128,218</u>	<u>\$ 175,023,025</u>	<u>\$ 170,069,073</u>	<u>\$ 170,572,351</u>
<b>Business-type activities</b>				
Net investment in capital assets	\$ 184,854,498	\$ 167,380,780	\$ 168,580,384	\$ 153,553,156
Restricted	5,112,714	13,778,071	7,265,888	11,202,295
Unrestricted	28,568,052	37,866,407	40,481,583	41,982,636
Total business-type activities net position	<u>\$ 218,535,264</u>	<u>\$ 219,025,258</u>	<u>\$ 216,327,855</u>	<u>\$ 206,738,087</u>
<b>Primary government</b>				
Net investment in capital assets	\$ 364,260,866	\$ 341,486,424	\$ 340,419,032	\$ 323,612,396
Restricted	74,163,943	75,512,383	67,861,106	71,925,756
Unrestricted	(27,761,327)	(22,950,524)	(21,883,210)	(18,227,714)
Total primary government net position	<u>\$ 410,663,482</u>	<u>\$ 394,048,283</u>	<u>\$ 386,396,928</u>	<u>\$ 377,310,438</u>

Note: In fiscal year 2015, the City adopted the provisions of GASB Statement Nos. 68 and 71. As restatement of all prior periods is not practical, the cumulative effect of applying these statements is reported as a restatement of beginning net position as of October 1, 2014.

In fiscal year 2018, the City adopted the provisions of GASB Statement No. 75. As restatement of all prior periods is not practical, the cumulative effect of applying this statement is reported as a restatement of beginning net position as of October 1, 2017.

<b>Fiscal Year</b>					
<b>2014-15</b>	<b>2013-14</b>	<b>2012-13</b>	<b>2011-12</b>	<b>2010-11</b>	<b>2009-10</b>
\$ 160,348,362	\$ 158,951,011	\$ 148,111,650	\$ 160,182,484	\$ 156,114,642	\$ 149,451,384
56,835,283	59,877,127	62,107,977	62,009,064	60,339,093	66,977,332
(61,059,854)	2,663,395	10,235,937	13,946,108	17,821,458	28,875,274
<u>\$ 156,123,791</u>	<u>\$ 221,491,533</u>	<u>\$ 220,455,564</u>	<u>\$ 236,137,656</u>	<u>\$ 234,275,193</u>	<u>\$ 245,303,990</u>
\$ 151,774,709	\$ 143,855,792	\$ 135,645,189	\$ 113,546,562	\$ 115,645,768	\$ 97,801,582
12,301,216	12,730,059	12,741,195	14,824,001	14,187,540	28,263,881
35,742,792	52,248,702	53,901,699	50,327,406	39,713,500	17,126,986
<u>\$ 199,818,717</u>	<u>\$ 208,834,553</u>	<u>\$ 202,288,083</u>	<u>\$ 178,697,969</u>	<u>\$ 169,546,808</u>	<u>\$ 143,192,449</u>
\$ 812,123,071	\$ 302,806,803	\$ 283,756,839	\$ 273,729,046	\$ 271,760,410	\$ 247,252,966
69,136,499	72,607,186	74,849,172	76,833,065	74,526,633	95,241,213
(25,317,062)	54,912,097	64,137,636	64,273,514	57,534,958	46,002,260
<u>\$ 855,942,508</u>	<u>\$ 430,326,086</u>	<u>\$ 422,743,647</u>	<u>\$ 414,835,625</u>	<u>\$ 403,822,001</u>	<u>\$ 388,496,439</u>

**City of Sarasota, Florida**  
 Changes in Net Position  
 Last Ten Fiscal Years  
*(accrual basis of accounting)*

	<b>Fiscal Year</b>			
	<b>2018-19</b>	<b>2017-18</b>	<b>2016-17</b>	<b>2015-16</b>
<b>Expenses</b>				
Governmental activities:				
General government	\$ 12,223,245	\$ 14,287,513	\$ 13,985,373	\$ 10,669,089
Public safety	39,754,287	39,168,721	44,880,581	42,716,586
Physical environment	16,196,171	8,142,455	4,358,648	3,981,285
Transportation	12,455,769	10,178,693	11,793,769	10,843,955
Culture and recreation	5,622,968	2,089,411	4,360,458	4,344,249
Economic environment	6,378,987	4,686,279	4,793,345	5,189,276
Human services	1,059,994	730,889	114,533	--
Interest on long-term debt	1,940,064	2,030,137	2,601,649	3,025,058
Total governmental activities expenses	<u>95,631,485</u>	<u>81,314,098</u>	<u>86,888,356</u>	<u>80,769,498</u>
Business-type activities:				
Water and Sewer	47,623,927	41,753,490	38,125,966	37,761,882
Van Wezel	15,337,759	12,040,458	12,617,544	11,690,548
Solid Waste	13,140,286	11,711,681	10,472,973	9,855,086
Bobby Jones Golf Course	2,970,407	2,773,527	2,904,213	2,955,312
Municipal Auditoriums	664,486	504,273	518,854	548,654
Sports Stadium	--	--	--	--
Parking Management	4,508,473	2,921,038	2,092,231	1,929,783
Total business-type activities expenses	<u>84,245,338</u>	<u>71,704,467</u>	<u>66,731,781</u>	<u>64,741,265</u>
Total primary government expenses	<u>\$ 179,876,823</u>	<u>\$ 153,018,565</u>	<u>\$ 153,620,137</u>	<u>\$ 145,510,763</u>
<b>Program Revenues</b>				
Governmental activities:				
Charges for services				
General government	\$ 1,507,634	\$ 1,346,965	\$ 1,526,181	\$ 1,650,079
Public safety	8,711,722	8,433,826	6,401,473	8,677,320
Physical environment	71,362	214,326	96,130	114,891
Transportation	1,569,207	2,295,491	2,398,676	1,503,590
Culture and recreation	968,092	483,753	572,411	386,795
Economic environment	--	--	--	--
Operating grants and contributions	18,871,029	6,862,001	8,155,684	7,681,609
Capital grants and contributions	2,939,243	7,753,085	1,928,706	8,895,208
Total governmental activities program revenues	<u>34,638,289</u>	<u>27,389,447</u>	<u>21,079,261</u>	<u>28,909,492</u>
Business-type activities:				
Charges for Services				
Water and Sewer	47,047,292	47,239,588	47,014,364	44,987,230
Van Wezel	13,207,152	10,952,660	12,018,587	10,748,798
Solid Waste	12,496,541	10,881,320	11,302,312	10,282,196
Bobby Jones Golf Course	2,042,407	1,961,624	2,312,692	2,369,036
Municipal Auditoriums	333,922	330,457	355,741	361,778
Sports Stadium	--	--	--	--
Parking Management	2,848,051	1,638,481	1,493,622	986,326
Operating grants and contributions	1,319,757	1,564,629	964,713	913,821
Capital grants and contributions	--	--	--	--
Total business-type activities program revenues	<u>79,295,122</u>	<u>74,568,759</u>	<u>75,462,031</u>	<u>70,649,185</u>
Total primary government program revenues	<u>\$ 113,933,411</u>	<u>\$ 101,958,206</u>	<u>\$ 96,541,292</u>	<u>\$ 99,558,677</u>

Fiscal Year					
2014-15	2013-14	2012-13	2011-12	2010-11	2009-10
\$ 10,194,163	\$ 15,959,585	\$ 13,535,677	\$ 12,479,655	\$ 12,945,611	\$ 14,000,760
35,030,117	41,197,141	37,595,883	37,040,548	36,325,440	34,182,957
7,906,172	3,534,031	3,202,880	3,654,521	3,333,750	3,138,997
11,549,091	7,230,305	7,379,994	7,397,017	7,288,847	7,275,556
3,499,422	3,503,809	3,294,003	3,384,150	12,259,064	2,043,875
4,417,493	4,923,941	7,685,608	9,057,540	18,211,787	9,239,967
--	--	--	--	--	--
3,789,069	3,908,368	4,187,503	4,519,066	4,740,436	4,692,235
<u>76,385,527</u>	<u>80,257,180</u>	<u>76,881,548</u>	<u>77,532,497</u>	<u>95,104,935</u>	<u>74,574,347</u>
43,023,887	32,303,663	29,244,145	28,810,585	28,570,324	28,968,721
11,058,586	10,305,552	9,077,553	8,997,179	8,508,698	8,390,401
9,790,922	9,774,612	9,093,671	8,806,639	9,129,783	10,010,227
2,874,348	2,890,161	2,698,233	2,826,777	2,855,291	2,903,190
503,049	550,798	516,028	572,380	546,406	555,984
--	--	--	--	--	44,588
1,416,980	1,314,048	908,379	979,703	753,480	740,142
<u>68,667,772</u>	<u>57,138,834</u>	<u>51,538,009</u>	<u>50,993,263</u>	<u>50,363,982</u>	<u>51,613,253</u>
<u>\$ 145,053,299</u>	<u>\$ 137,396,014</u>	<u>\$ 128,419,557</u>	<u>\$ 128,525,760</u>	<u>\$ 145,468,917</u>	<u>\$ 126,187,600</u>
\$ 1,635,077	\$ 1,261,060	\$ 1,051,097	\$ 842,894	\$ 880,263	\$ 769,980
7,913,312	5,455,428	3,551,631	2,746,195	2,575,000	3,152,899
99,104	108,441	128,014	71,223	47,453	59,829
707,771	490,497	320,111	304,542	337,083	307,786
403,395	320,790	306,424	314,979	70,915	77,959
3	3	71	--	--	--
10,941,476	7,949,480	10,384,312	12,777,162	17,183,083	12,007,830
9,010,585	7,053,950	6,113,794	7,717,032	9,357,538	6,929,779
<u>30,710,723</u>	<u>22,639,649</u>	<u>21,855,454</u>	<u>24,774,027</u>	<u>30,451,335</u>	<u>23,306,062</u>
42,844,313	39,643,226	37,496,905	36,864,600	34,657,561	32,214,124
10,757,986	9,354,299	8,208,844	8,065,967	7,873,403	7,529,568
10,549,474	10,271,649	10,303,491	10,354,192	9,985,502	10,472,696
2,474,804	2,477,163	2,382,372	2,701,294	2,663,769	2,628,088
331,189	332,115	424,189	474,282	415,941	428,652
--	--	--	--	--	8,503
698,800	653,577	475,501	659,193	497,309	480,395
951,612	596,987	558,341	653,473	184,408	204,558
--	--	--	--	2,530,614	--
<u>68,608,178</u>	<u>63,329,016</u>	<u>59,849,643</u>	<u>59,773,001</u>	<u>58,808,507</u>	<u>53,966,584</u>
<u>\$ 99,318,901</u>	<u>\$ 85,968,665</u>	<u>\$ 81,705,097</u>	<u>\$ 84,547,028</u>	<u>\$ 89,259,842</u>	<u>\$ 77,272,646</u>



**City of Sarasota, Florida**  
 Changes in Net Position  
 Last Ten Fiscal Years  
*(accrual basis of accounting) - continued*

	<b>Fiscal Year</b>			
	<b>2018-19</b>	<b>2017-18</b>	<b>2016-17</b>	<b>2015-16</b>
<b>Net (Expense)/Revenue</b>				
Government activities	\$ (60,993,196)	\$ (53,924,651)	\$ (65,809,095)	\$ (51,860,006)
Business type activities	(4,950,216)	2,864,292	8,730,250	5,907,920
Total primary government net expense	<u>\$ (65,943,412)</u>	<u>\$ (51,060,359)</u>	<u>\$ (57,078,845)</u>	<u>\$ (45,952,086)</u>
<b>General Revenues and Other</b>				
Changes in Net Position				
Government activities:				
Taxes				
Property taxes	36,074,226	32,680,481	29,888,235	27,873,687
Gasoline taxes	2,673,665	2,662,715	2,547,368	2,495,123
Sales tax	14,039,968	13,414,362	12,489,989	12,244,096
Franchise fees	6,021,672	5,918,250	4,699,895	4,603,205
Public service taxes	11,090,572	10,973,068	10,563,250	10,322,539
Business licenses	950,142	981,692	880,237	948,941
Other taxes	44,260	45,405	45,376	43,693
State revenue sharing, unrestricted	2,021,900	1,953,814	1,883,075	1,843,076
Investment earnings	4,467,971	764,347	620,256	1,144,869
Miscellaneous	1,914,002	1,872,365	1,723,148	1,796,960
Gain (loss) on disposition of capital assets	360,011	42,704	258,296	3,149,192
Transfers	(1,560,000)	(1,977,959)	(293,308)	(156,815)
Special items	--	--	--	--
Total governmental activities	<u>78,098,389</u>	<u>69,331,244</u>	<u>65,305,817</u>	<u>66,308,566</u>
<b>Business-type activities:</b>				
Investment earnings	2,758,000	710,187	495,502	730,305
Gain (loss) on disposition of capital assets	142,222	142,663	70,708	84,931
Special items	--	--	--	--
Transfers	1,560,000	1,977,959	293,308	196,214
Total business-type activities	<u>4,460,222</u>	<u>2,830,809</u>	<u>859,518</u>	<u>1,011,450</u>
Total primary government	<u>\$ 82,558,611</u>	<u>\$ 72,162,053</u>	<u>\$ 66,165,335</u>	<u>\$ 67,320,016</u>
<b>Change in Net Position</b>				
Governmental activities	\$ 17,105,193	\$ 15,406,593	\$ (503,278)	\$ 14,448,560
Business-type activities	(489,994)	5,695,101	9,589,768	6,919,370
Total primary government	<u>\$ 16,615,199</u>	<u>\$ 21,101,694</u>	<u>\$ 9,086,490</u>	<u>\$ 21,367,930</u>

Fiscal Year					
2014-15	2013-14	2012-13	2011-12	2010-11	2009 - 10
\$ (45,674,804)	\$ (57,617,531)	\$ (55,026,094)	\$ (52,758,470)	\$ (68,695,553)	\$ (51,268,285)
(59,594)	6,190,182	8,311,634	8,779,738	8,444,525	2,353,331
<u>\$ (45,734,398)</u>	<u>\$ (51,427,349)</u>	<u>\$ (46,714,460)</u>	<u>\$ (43,978,732)</u>	<u>\$ (60,251,028)</u>	<u>\$ (48,914,954)</u>
26,527,993	\$ 25,269,921	\$ 22,584,230	\$ 22,364,901	\$ 23,028,286	\$ 25,284,973
2,432,847	2,358,159	2,310,912	2,294,724	2,344,198	2,419,349
11,808,144	10,812,138	10,036,788	9,308,028	8,976,287	8,779,577
4,767,877	4,800,067	4,472,348	4,600,464	5,013,645	4,905,213
10,188,427	10,115,459	10,084,418	9,838,911	9,621,859	9,750,249
893,134	850,720	769,308	776,496	735,278	727,042
45,873	40,957	41,405	40,657	41,254	42,642
1,828,400	1,790,313	1,765,785	1,750,367	1,744,723	1,740,465
1,014,256	661,340	198,291	1,102,335	1,429,736	2,536,040
3,910,383	1,577,655	1,992,276	1,721,284	1,468,024	1,578,444
93,077	241,527	659,551	913,367	88,361	1,578
(9,412,865)	135,244	(15,571,310)	758,608	(180,957)	(90,049)
--	--	--	--	(685,914)	--
<u>54,097,546</u>	<u>58,653,500</u>	<u>54,915,312</u>	<u>55,470,142</u>	<u>53,624,780</u>	<u>57,675,523</u>
656,138	419,255	173,167	589,361	501,252	607,582
70,009	72,277	(465,997)	13,771	4,669	27,305
--	--	--	1,152,170	17,222,926	(1,277,046)
9,412,865	(135,244)	15,571,310	(758,608)	180,957	90,049
<u>10,139,012</u>	<u>356,288</u>	<u>15,278,480</u>	<u>996,694</u>	<u>17,909,804</u>	<u>(552,110)</u>
<u>\$ 64,236,558</u>	<u>\$ 59,009,788</u>	<u>\$ 70,193,792</u>	<u>\$ 56,466,836</u>	<u>\$ 71,534,584</u>	<u>\$ 57,123,413</u>
\$ 8,422,742	\$ 1,035,969	\$ (15,682,092)	\$ 2,711,672	\$ (11,028,820)	\$ 6,407,238
10,079,418	6,546,470	23,590,114	9,776,432	26,354,359	1,801,221
<u>\$ 18,502,160</u>	<u>\$ 7,582,439</u>	<u>\$ 7,908,022</u>	<u>\$ 12,488,104</u>	<u>\$ 15,325,539</u>	<u>\$ 8,208,459</u>

**City of Sarasota, Florida**  
Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
*(modified accrual basis of accounting)*

	<b>Fiscal Year</b>				
	<b>2018-19 (a)</b>	<b>2017-18 (a)</b>	<b>2016-17 (a)</b>	<b>2015-16 (a)</b>	<b>2014-15 (a)</b>
<b>General Fund</b>					
Reserved					
Unreserved					
Total general fund					
<b>All Other Governmental Funds</b>					
Reserved					
Special revenue funds					
Debt service funds					
Capital projects funds					
Unreserved, reported in:					
Special revenue funds					
Debt service funds					
Capital projects funds					
Total all other governmental funds					
<b>General Fund</b>					
Nonspendable	\$ 515,804	\$ 474,459	\$ 338,110	\$ 396,392	\$ 473,779
Restricted	--	--	--	--	--
Committed	2,527,117	3,608,816	3,379,769	3,600,319	4,114,022
Assigned	1,717,830	2,515,754	1,899,250	3,015,970	1,373,373
Unassigned	22,991,192	16,908,587	17,700,935	17,872,691	16,530,893
Total general fund	<u>\$ 27,751,943</u>	<u>\$ 23,507,616</u>	<u>\$ 23,318,064</u>	<u>\$ 24,885,372</u>	<u>\$ 22,492,067</u>
<b>All Other Governmental Funds</b>					
Nonspendable	\$ 8,411	\$ 1,032	\$ 26,310	\$ 5,438	\$ 6,141
Restricted	69,051,229	69,476,209	61,577,843	61,878,922	58,284,499
Committed	4,741,621	2,754,254	3,191,558	3,089,120	2,160,116
Assigned	--	--	--	791,238	35,720
Unassigned	(2,397,780)	(1,796,760)	(112,018)	(117,888)	(123,952)
Total all other governmental funds	<u>\$ 71,403,481</u>	<u>\$ 70,434,735</u>	<u>\$ 64,683,693</u>	<u>\$ 65,646,830</u>	<u>\$ 60,362,524</u>
Total Fund Balance All Governmental Funds	<u>\$ 99,155,424</u>	<u>\$ 93,942,351</u>	<u>\$ 88,001,757</u>	<u>\$ 90,532,202</u>	<u>\$ 82,854,591</u>

a) GASB 54 implemented beginning Fiscal Year 2010-11

**Fiscal Year**

**2009-10**

\$ 1,249,786  
 20,592,274  
\$ 21,842,060

\$ 5,516,287  
 8,280,918  
 18,835,383

53,545,951  
 (5,808)  
 582,347  
\$ 86,755,078

<b>2013-14 (a)</b>	<b>2012-13 (a)</b>	<b>2011-12 (a)</b>	<b>2010-11 (a)</b>
\$ 332,712	\$ 396,743	\$ 367,739	\$ 354,908
-	-	-	-
1,406,468	2,937,500	2,937,500	2,937,500
567,611	1,134,551	2,373,081	2,951,256
15,375,543	15,154,314	15,156,744	15,412,227
<u>\$ 17,682,334</u>	<u>\$ 19,623,108</u>	<u>\$ 20,835,064</u>	<u>\$ 21,655,891</u>
\$ 22,890	\$ -	\$ 14,149	\$ 33,705
63,590,152	66,463,377	66,918,475	65,316,848
1,772,765	1,608,485	1,801,025	1,815,625
358,654	836,730	877,853	922,088
(128,964)	(135,556)	(159,750)	(10,060)
<u>\$ 65,615,497</u>	<u>\$ 68,908,592</u>	<u>\$ 69,451,752</u>	<u>\$ 68,078,206</u>
<u>\$ 83,297,831</u>	<u>\$ 88,531,700</u>	<u>\$ 90,286,816</u>	<u>\$ 89,734,097</u>

**City of Sarasota, Florida**  
Changes in Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
*(modified accrual basis of accounting)*

	Fiscal Year			
	2018-19	2017-18	2016-17	2015-16
<b>Revenues</b>				
Taxes	\$ 48,114,940	\$ 47,555,168	\$ 44,010,171	\$ 41,780,352
Franchise fees	6,021,672	5,918,250	4,699,895	4,603,205
Special assessments	7,017	6,873	6,681	109,809
Licenses and permits	8,049,299	13,451,170	6,293,380	7,841,265
Intergovernmental	37,674,174	22,939,117	24,419,655	29,917,766
Charges for services	4,822,775	4,544,701	3,193,835	3,232,470
Charges to other funds	4,514,309	4,389,281	4,200,531	4,220,527
Fines and forfeits	1,874,363	1,339,622	1,665,623	1,507,831
Investment earnings	4,149,182	677,867	565,944	1,009,071
Miscellaneous	2,458,496	1,938,961	1,886,842	6,245,253
Total revenues	<u>117,686,227</u>	<u>102,761,010</u>	<u>90,942,557</u>	<u>100,467,549</u>
<b>Expenditures</b>				
Current:				
General government	17,523,556	17,983,636	15,926,090	14,123,658
Public safety	43,527,586	41,886,904	42,100,438	38,554,357
Physical environment	14,734,160	5,092,136	4,091,650	3,701,168
Transportation	5,328,277	5,355,901	7,392,297	6,232,700
Culture and recreation	4,291,644	2,600,922	1,984,588	1,928,203
Economic environment	5,808,579	4,566,566	4,846,066	5,202,131
Human services	938,906	725,113	113,013	--
Debt service:				
Principal	3,293,302	3,168,827	4,433,959	4,678,302
Interest	1,924,679	2,024,921	4,484,215	4,580,567
Fiscal charges	2,325	2,325	10,375	16,379
Bond issuance costs	--	--	--	35,162
Payment to bond escrow agent	--	--	--	10,120
Capital outlay	14,861,079	11,728,637	7,796,208	15,231,030
Total expenditures	<u>112,234,093</u>	<u>95,135,888</u>	<u>93,178,899</u>	<u>94,293,777</u>
Excess (deficiency) of revenues over (under) expenditures	<u>5,452,134</u>	<u>7,625,122</u>	<u>(2,236,342)</u>	<u>6,173,772</u>
<b>Other financing sources (uses)</b>				
Transfers in	7,378,252	3,902,447	7,828,307	10,770,523
Transfers out	(8,797,313)	(5,586,975)	(8,122,410)	(10,966,684)
General obligation bonds issued	--	--	--	2,700,000
Special obligation bonds issued	--	--	--	--
Premium on bonds issued	--	--	--	--
Payment to bond escrow agent	--	--	--	(2,700,000)
Capital lease	--	--	--	1,700,000
Total other financing sources (uses)	<u>(1,419,061)</u>	<u>(1,684,528)</u>	<u>(294,103)</u>	<u>1,503,839</u>
<b>Net change in fund balances</b>	<u>\$ 4,033,073</u>	<u>\$ 5,940,594</u>	<u>\$ (2,530,445)</u>	<u>\$ 7,677,611</u>
<b>Capital outlay in functional categories</b>	\$ 601,588	\$ 345,937	\$ 1,142,761	\$ 843,463
<b>Debt service as a percentage of noncapital expenditures</b>	5.39%	6.25%	10.59%	11.84%

<b>Fiscal Year</b>					
<b>2014-15</b>	<b>2013-14</b>	<b>2012-13</b>	<b>2011-12</b>	<b>2010-11</b>	<b>2009-10</b>
\$ 41,587,184	\$ 38,772,510	\$ 35,812,457	\$ 35,365,938	\$ 35,932,144	\$ 38,257,887
4,767,877	4,800,067	4,472,348	4,600,464	5,013,645	4,905,213
105,969	106,385	108,197	114,980	105,000	100,000
6,756,920	4,322,380	2,384,947	1,735,414	2,312,725	2,429,056
30,799,648	26,888,120	28,101,587	31,119,574	36,438,155	28,731,606
3,162,816	2,782,325	2,134,035	1,885,257	1,743,481	1,805,694
4,428,888	4,403,460	4,320,128	4,373,824	4,391,908	4,365,067
1,377,080	1,142,361	1,361,070	1,057,173	664,025	1,005,681
811,125	511,113	145,123	916,507	1,207,942	2,193,890
5,891,767	2,140,325	2,680,206	4,315,195	1,784,962	1,713,286
<u>99,689,274</u>	<u>85,869,046</u>	<u>81,520,098</u>	<u>85,484,326</u>	<u>89,593,987</u>	<u>85,507,380</u>
14,062,592	17,753,644	16,869,374	16,489,183	15,921,304	13,972,130
36,779,802	36,210,675	33,535,625	33,159,337	31,803,912	33,481,146
7,612,914	3,211,811	3,065,819	3,439,762	3,129,215	2,883,287
7,285,758	3,287,424	3,342,320	3,502,232	3,490,199	3,770,379
1,654,757	1,439,845	1,310,019	1,489,101	10,538,907	480,479
4,414,891	4,809,019	7,603,733	8,954,673	18,113,223	9,137,088
--	--	--	--	--	--
4,553,534	4,372,345	4,412,802	4,252,633	6,913,110	7,753,493
4,415,438	5,027,905	5,081,645	5,128,296	5,086,801	4,921,376
12,669	14,910	12,611	15,728	12,812	16,707
270,794	--	--	--	177,643	400,495
--	--	--	--	--	--
17,512,659	15,247,920	8,841,241	9,153,022	21,787,140	37,564,418
<u>98,575,808</u>	<u>91,375,498</u>	<u>84,075,189</u>	<u>85,583,967</u>	<u>116,974,266</u>	<u>114,380,998</u>
1,113,466	(5,506,452)	(2,555,091)	(99,641)	(27,380,279)	(28,873,618)
10,562,830	10,541,143	10,448,627	9,630,589	9,258,683	10,600,893
(10,334,127)	(10,133,004)	(9,784,208)	(8,978,229)	(9,001,445)	(10,684,657)
33,855,000	--	--	--	--	--
--	--	--	--	8,260,000	--
2,705,627	--	--	--	--	--
(38,346,036)	--	--	--	--	--
--	--	--	--	--	--
<u>(1,556,706)</u>	<u>408,139</u>	<u>664,419</u>	<u>652,360</u>	<u>8,517,238</u>	<u>(83,764)</u>
<u>\$ (443,240)</u>	<u>\$ (5,098,313)</u>	<u>\$ (1,890,672)</u>	<u>\$ 552,719</u>	<u>\$ (18,863,041)</u>	<u>\$ (28,957,382)</u>
\$ 267,590	\$ 398,043	\$ 956,795	\$ 1,122,101	\$ 876,582	\$ 730,919
11.10%	12.41%	12.78%	12.46%	12.72%	16.66%

**City of Sarasota, Florida**

## Assessed Value and Actual Value of Taxable Property

Last Ten Fiscal Years

(in thousands of dollars)

Fiscal Year Ended September 30,	Real Property			Personal Property	Less: Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Rate
	Residential Property	Commercial Property	Industrial Property				
2019	\$ 10,189,373	\$ 2,543,867	\$ 2,466,794	\$ 596,366	\$ 5,298,934	\$ 10,497,466	3.4473
2018	9,547,594	2,382,464	2,305,327	553,264	5,123,221	9,665,428	3.4473
2017	8,818,572	2,215,837	2,247,349	488,201	4,972,920	8,797,039	3.4731
2016	7,996,671	1,963,939	2,051,587	474,285	4,378,328	8,108,154	3.4981
2015	7,212,002	1,821,652	1,860,914	441,444	3,740,534	7,595,478	3.5605
2014	6,552,218	1,770,405	1,814,817	412,080	3,356,200	7,193,320	3.5817
2013	5,896,420	1,792,974	1,929,774	455,505	3,199,822	6,874,851	3.3525
2012	5,808,393	1,726,992	1,974,827	485,377	3,152,931	6,842,958	3.3547
2011	6,277,260	1,870,758	2,040,278	482,382	3,348,454	7,322,223	3.1983
2010	7,130,741	2,160,428	2,163,206	550,731	3,826,384	8,182,319	3.1523

**Source:** Sarasota County Property Appraiser

**Note:** Property is assessed at market value. The Save Our Homes Amendment caps homesteaded property at a maximum increase in the taxable value to 3% per year.  
Tax rates are per \$1,000 of assessed value.

**City of Sarasota, Florida**

Direct and Overlapping Property Tax Rates

Last Ten Fiscal Years

*(rate per \$1,000 of assessed value)*

<b>Fiscal Year Ended September 30,</b>	<b>City of Sarasota</b>			<b>Overlapping Rates a</b>		<b>Total Direct &amp; Overlapping Rates</b>
	<b>Operating Millage</b>	<b>Debt Service Millage</b>	<b>Total City Millage</b>	<b>Sarasota County</b>	<b>School Board of Sarasota County</b>	
2019	3.2632	0.2518	3.5150	5.2481	7.0030	15.9461
2018	3.1728	0.2748	3.4473	5.4457	7.2090	16.1020
2017	3.1728	0.3003	3.4731	5.4748	7.4330	16.3809
2016	3.1728	0.3253	3.4981	5.4919	7.7630	16.7530
2015	3.1728	0.3877	3.5605	5.5427	7.7770	16.8802
2014	3.1728	0.4089	3.5817	5.5587	7.9700	17.1104
2013	2.9249	0.4276	3.3525	5.5697	7.8160	16.7382
2012	2.9249	0.4298	3.3547	5.5169	7.6350	16.5066
2011	2.7771	0.4212	3.1983	5.6495	7.9010	16.7488
2010	2.7771	0.3752	3.1523	5.6591	7.4270	16.2384

a Overlapping rates are those of county governments that apply to property owners within the City of Sarasota.



**City of Sarasota, Florida**  
Principal Property Taxpayers  
Current Year and Nine Years Ago

Taxpayer	Fiscal Year 2018 - 19			Fiscal Year 2009-10		
	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Ashford Sarasota LP	\$ 131,508,700	1	1.25%			
Northland Rosemary LLC	50,890,000	2	0.48%			
Sarasota Hotel Acquisition Group LLC	45,269,900	3	0.43%			
Logan Acquisition Corp	44,808,300	4	0.43%	\$ 42,408,001		0.52%
Plymouth Harbor Inc	42,613,666	5	0.41%	26,336,650		0.32%
BR Desota DST	42,502,130	6	0.40%	-		
Rosalyn Holdings LLC	42,124,060	7	0.40%			
DK Sarasota 41 LLC	38,000,000	8	0.36%			
One Palm Apartment Owner LLC	33,914,210	9	0.32%			
TDC Blackbird SCC LLC	31,472,000	10	0.30%			
Frontier- (formerly Verizon Florida, Inc)				\$ 60,262,347	2	0.74%
Slab/Ritz Carlton Hotel Co.				74,936,067	1	0.92%
Hotel Association of Sarasota LTD				41,554,700	7	0.51%
Irish American Management Services				48,936,100	5	0.60%
Sarasota Main Real Estate LLC				30,908,500	8	0.38%
Westfield Southgate Shoppingtown				54,291,390	3	0.66%
Osprey SA, LTD				27,232,151	9	0.33%
Florida Power & Light Co				50,819,504	4	0.62%
	<u>\$ 503,102,966</u>		<u>4.78%</u>	<u>\$ 457,685,410</u>		<u>5.60%</u>

Source: City of Sarasota Property Appraiser

**City of Sarasota, Florida**  
Property Tax Levies and Collections  
Last Ten Fiscal Years

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Fiscal year Ended September 30,	Taxes Levied for the Fiscal Year	Collections within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2019	\$ 36,898,592	\$ 35,663,249	96.65%	\$ 13,045	\$ 35,676,294	96.69%
2018	33,319,629	32,505,784	97.56%	63,885	32,569,669	97.75%
2017	30,552,996	29,755,565	97.39%	21,581	29,777,146	97.46%
2016	28,363,132	27,750,333	97.84%	23,366	27,773,699	97.92%
2015	27,014,101	26,402,436	97.74%	24,899	26,427,335	97.83%
2014	25,764,313	25,144,192	97.59%	25,378	25,169,570	97.69%
2013	23,047,938	22,475,994	97.52%	58,095	22,534,089	97.77%
2012	22,956,071	22,244,640	96.90%	70,286	22,314,926	97.21%
2011	23,418,667	22,899,277	97.78%	70,867	22,970,144	98.08%
2010	25,793,124	25,181,021	97.63%	21,122	25,202,143	97.71%

Source: City of Sarasota Finance Department

**City of Sarasota, Florida**  
 Base Water and Sewer Rates  
 Monthly Rates for 4,000 Gallons per Month  
 Last Ten Fiscal Years

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<b>Fiscal year ended September 30,</b>	<b>Water Rate</b>	<b>Sewer Rate</b>	<b>Total</b>
2019	\$ 34.44	\$ 51.82	\$ 86.26
2018	\$ 33.26	\$ 49.81	\$ 83.07
2017	33.26	49.81	83.07
2016	33.26	49.81	83.07
2015	33.26	49.81	83.07
2014	31.38	45.76	77.14
2013	29.61	44.32	73.93
2012	28.45	42.61	71.06
2011	27.37	40.97	68.34
2010	26.30	39.40	65.70

Previously reported Monthly Rates for 5,000 gallons per month. Industry standards have changed to 4,000 gallons per month. Revised previous years for consistency.

Source: City of Sarasota Finance Department

Note: Rates are based on 5/8" meter, which is the standard household meter size.

**City of Sarasota, Florida**  
Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years

Fiscal Year Ended September 30,	Governmental Activities			
	General	Special	Loans	Capital
	Obligation Bonds	Obligation Bonds	Payable	Leases
2019	\$ 35,263,694	\$ 13,832,785	\$ --	\$ 1,180,000
2018	36,909,405	15,095,346	--	576,141
2017	38,512,249	16,292,954	--	--
2016	40,020,114	20,740,025	--	--
2015	41,430,667	24,791,622	940,427	--
2014	40,876,336	28,479,704	1,957,127	--
2013	42,016,480	31,826,378	2,930,272	--
2012	43,111,021	34,859,613	4,079,820	--
2011	44,165,173	37,613,745	5,185,708	--
2010	47,629,138	31,618,419	6,847,883	--

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

a Personal income and population data can be found on page 218.

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**Business-Type Activities**

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<b>Revenue</b>	<b>Loans</b>	<b>Capital</b>	<b>Total</b>	<b>Percentage</b>	<b>Per</b>
<b>Bonds</b>	<b>Payable</b>	<b>Leases</b>	<b>Primary</b>	<b>of Personal</b>	<b>Capita</b>
			<b>Government</b>	<b>Income a</b>	<b>a</b>
\$ 59,090,000	\$ 6,324,956	\$ 1,729,473	\$ 115,691,435	3.15%	\$ 2,041
62,070,000	6,114,250	2,126,716	118,740,737	3.46%	2,127
49,500,759	--	--	104,305,962	3.23%	1,909
51,994,904	--	--	112,755,043	3.71%	2,093
55,344,553	--	--	122,507,269	4.28%	2,316
59,296,164	--	--	130,609,331	4.38%	2,484
62,813,590	--	--	139,586,720	4.78%	2,649
66,355,593	223,603	--	148,629,650	5.17%	2,830
71,874,415	441,289	--	159,280,330	5.68%	3,056
77,146,247	653,214	--	163,894,901	6.10%	3,100

**City of Sarasota, Florida**  
Ratios of General Bonded Debt Outstanding  
Last Ten Fiscal Years

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<b>Fiscal year Ended September 30,</b>	<b>General Obligation Bonds</b>	<b>Less: Amounts Available in Debt Service Fund</b>	<b>Total</b>	<b>Percentage of Actual Taxable Value of Property a</b>	<b>Per Capita b</b>
2019	\$ 35,263,694	817,835	34,445,859	0.33%	607.60
2018	36,909,405	717,169	36,192,236	0.37%	648.23
2017	38,512,249	663,153	37,849,096	0.43%	692.69
2016	40,020,114	629,576	39,390,538	0.49%	731.28
2015	41,430,667	638,162	40,792,505	0.54%	771.05
2014	40,876,336	939,869	39,936,467	0.56%	759.48
2013	42,016,480	921,944	41,094,536	0.60%	779.95
2012	43,111,021	920,502	42,190,519	0.62%	803.37
2011	44,165,173	919,651	43,245,522	0.59%	829.83
2010	47,629,138	838,140	46,790,998	0.57%	901.27

**Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.**

a See page 204 for property value data.

b Population data can be found on page 218.

**City of Sarasota, Florida**

Direct and Overlapping Governmental Activities Debt

As of September 30, 2019

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<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percent Applicable</u>	<u>Estimated Share of Overlapping Debt</u>
<b>Overlapping debt:</b>			
Sarasota County Board of County Commissioners	\$ --	17.93%	<sup>a</sup> \$ --
<b>City direct debt:</b>			
General obligation bonds	35,263,694 <sup>b</sup>	100%	35,263,694
Special obligations bonds	13,832,785 <sup>b</sup>	100%	13,832,785
Capital lease	<u>1,180,000 <sup>b</sup></u>	100%	<u>1,180,000</u>
Subtotal	<u>50,276,479</u>		<u>50,276,479</u>
<b>Total direct and overlapping debt</b>			<u><u>\$ 50,276,479</u></u>

a: The percentage of overlapping debt applicable is estimated using taxable assessed property values.

b: City of Sarasota Financial Administration Department

**City of Sarasota, Florida**

Legal Debt Margin Information

Last Ten Fiscal Years

<b>Fiscal year Ended September 30,</b>	<b>Debt Limit</b>	<b>Total Net Debt Applicable to Limit</b>	<b>Legal Debt Margin</b>	<b>Total Net Debt Applicable to the Limit as a Percentage of Debt Limit</b>
2019	\$ 1,049,746,553	\$ 34,546,525	\$ 1,015,200,028	3.29%
2018	966,542,845	36,192,236	930,350,609	3.74%
2017	879,703,907	37,849,096	841,854,811	4.30%
2016	810,815,400	39,390,538	771,424,862	4.86%
2015	759,547,813	40,792,505	718,755,308	5.37%
2014	719,332,000	39,936,467	679,395,533	5.55%
2013	687,485,100	41,094,536	646,390,564	5.98%
2012	684,295,800	42,190,519	642,105,281	6.17%
2011	732,222,339	43,245,522	688,976,817	5.91%
2010	818,231,900	46,790,998	771,440,902	5.72%

**Legal Debt Margin Calculation for Fiscal Year 2019**

Taxable assessed value	<u>\$ 10,497,465,534</u>
Debt limit (10% of assessed value)	<u>1,049,746,553</u>
Debt applicable to limit:	
General obligation bonds	35,263,694
Less amount set aside for repayment of general obligation bonds	<u>(717,169)</u>
Total net debt applicable to limit	<u>34,546,525</u>
Legal debt margin	<u><u>\$ 1,015,200,028</u></u>

**Note: State Statute limits the City's outstanding general obligation debt to 10 percent of the total assessed property value.**



**City of Sarasota, Florida**

Pledged-Revenues Coverage

Last Ten Fiscal Years

(dollars in thousands)

Fiscal Year Ended September 30,	Water & Sewer Revenue Bonds				2017 St Armands Paid Parking Area Revenue Bonds			
	Net Available Revenue	Debt Service			Revenues	Debt Service		
		Principal	Interest	Coverage		Principal	Interest	Coverage
2019	\$ 10,838	\$ 2,260	\$ 2,224	2.42%	\$ 260	\$ -	\$ 553	0.47%
2018	16,057	31,183	16,057	3.58%	260	-	231	1.13%
2017	19,323	27,691	19,323	4.11	-	-	-	-
2016	17,838	27,149	17,838	3.18	-	-	-	-
2015	20,022	22,822	20,022	3.03	-	-	-	-
2014	16,445	23,198	16,445	2.69	-	-	-	-
2013	16,826	20,671	16,826	2.70	-	-	-	-
2012	15,945	20,919	15,945	1.94	-	-	-	-
2011	14,157	20,501	14,157	1.70	-	-	-	-
2010	11,737	20,477	11,737	1.19	-	-	-	-

**Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest and depreciation expense.**

The 1992 Special Obligation Bonds and a portion of the 2009 Special Obligation Bonds are backed by the Tax Increment Financing (TIF) revenue from the City of Sarasota and from Sarasota County.

The Infrastructure Sales Tax Bonds and a portion of the 2009 Special Obligation Bonds are backed by the One Cent Local Option Sales Tax. The final principal and interest due on the Infrastructure Sales Tax Bonds was September 1, 2009.

The 2010 Sales Tax Payment Revenue Bonds are backed by a pledge of Sales Tax payments for the certification for the major league baseball spring training facility, pursuant to Section 212.20(6)(d)7.b, Florida Statutes.

<b>2009 Special Obligation Bonds/ 1992 Special Obligation Bonds</b>				<b>2009 Special Obligation Bonds/ Infrastructure Sales Tax Bonds / 2010 Sales Tax Payment Revenue Bonds</b>			
<b>TIF</b>	<b>Debt Service</b>		<b>Coverage</b>	<b>Sales Tax</b>	<b>Debt Service</b>		<b>Coverage</b>
<b>Revenues</b>	<b>Principal</b>	<b>Interest</b>		<b>Revenues</b>	<b>Principal</b>	<b>Interest</b>	
\$ -	\$ -	\$ -	-	\$ 8,792	\$ 1,263	\$ 901	4.06
-	-	-	-	8,319	1,198	970	3.84
4,772	1,432	1,983	1.40	7,732	1,139	1,036	3.55
8,539	1,382	1,890	2.61	7,552	1,086	1,100	3.45
7,791	1,335	1,803	2.48	7,306	1,035	1,155	3.34
7,267	1,289	1,715	2.42	6,677	986	1,207	3.04
6,674	1,244	1,631	2.32	6,202	943	1,255	2.82
6,809	1,202	1,551	2.47	5,761	910	1,302	2.60
7,602	1,161	1,472	2.89	5,529	648	1,149	3.08
9,007	759	1,360	4.25	5,414	266	794	5.11

**City of Sarasota, Florida**

## Demographic and Economic Statistics

## Last Ten Fiscal Years

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<b>Fiscal year Ended September 30,</b>	<b>Population a</b>	<b>Personal Income b</b>	<b>Per Capita Personal Income c</b>	<b>Unemployment Rate d</b>
2019	56,692	3,677,496,656	64,868	2.8%
2018	55,832	3,434,952,136	61,523	2.9%
2017	54,641	3,224,529,333	59,013	3.4%
2016	53,865	3,039,548,085	56,429	4.6%
2015	52,905	2,864,647,035	54,147	4.5%
2014	52,584	2,979,462,024	56,661	5.2%
2013	52,689	2,920,129,758	55,422	6.5%
2012	52,517	2,874,623,029	54,737	8.0%
2011	52,114	2,802,117,666	53,769	9.6%
2010	51,917	2,687,223,920	51,760	10.7%

**a Source: US Bureau of Labor Statistics**

**b Source: Calculated (Population x Per Capita Personal Income)**

**c Source: U.S. Dept of Commerce, Bureau of Economic Analysis for Sarasota County**

**d Source: Florida Department of Economic Opportunity for City of Sarasota**

**City of Sarasota, Florida**

Principal Employers in Sarasota County

Current Year and Nine Years Ago

Employer	2018-19			2009-10		
	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
School Board of Sarasota County	5,788	1	3.12%	5,070	1	3.03%
SMH Health Care Inc.	6,550	2	3.53%	3,024	2	1.81%
Sarasota County Government	3,620	3	1.95%	2,027	3	1.21%
Publix	3,490	4	1.88%	1,519	4	0.91%
PGT Innovations	1,975	5	1.06%	724	5	0.43%
Venice HMA, Inc.	875	6	0.47%	871	6	0.52%
City of Sarasota	738	7	0.40%	621	8	0.37%
Sun Hydraulics Corporation	700	8	0.38%	590	9	0.35%
Sarasota Doctors Hospital, Inc. Florida Resource Management LLC	575	9	0.31%			
	500	10	0.27%			
FCCI Insurance Group				680	7	0.41%
City of Northport				530	10	0.32%
<b>Total</b>	<b>19,023</b>		<b>13.37%</b>	<b>15,656</b>		<b>9.36%</b>
 Total Sarasota County Employment	 <b>185,447</b>			 <b>167,156</b>		

**a Source: Sarasota County Government**

**b Source: Florida Agency for Workforce Innovation**

**City of Sarasota, Florida**

Full-time Equivalent City Government Employees by Function/Program

Last Ten Fiscal Years

<b>Function/Program</b>	<b>Fiscal Years</b>			
	<b>2018-19</b>	<b>2017-18</b>	<b>2016-17</b>	<b>2015-16</b>
<b>General Government</b>				
City Manager's Office	6.00	4.00	6.00	4.00
Neighborhood Partnership Office				-
Facilities Management	11.00	11.00	7.00	6.00
Neighborhood & Development Services	14.65	13.65	30.60	27.40
Planning	11.40	10.40	-	
General Services	4.60	4.60		-
Human Resources	10.00	8.00	8.00	7.00
Financial Administration	18.70	19.70	20.00	13.50
Accounting			-	5.50
City Auditor and Clerk	20.00	20.00	20.00	17.00
Planning and Redevelopment			-	-
Urban and Design Studio	0.00	2.00	2.00	2.00
Commission Support Office	1.00	1.00	1.00	1.00
Public Information Office	2.00	2.00	2.00	1.00
<b>Public Safety</b>				
Police - uniform	173.00	169.00	162.00	160.00
Police - general employees	50.00	49.00	48.70	48.70
Homelessness Resonse	3.00	3.00	1.00	1.00
Code Compliance				-
COPS Sworn Officers			3.00	3.00
Independent Police Advisory		0.80		
<b>Physical Environment</b>				
Parks & Landscape Maintenance	36.00	36.00	32.43	28.43
<b>Transportation</b>				
Streets & Highways	18.98	18.98	18.38	18.38
Engineering/Construction Services	13.68	13.68	6.25	6.25
Street Sweeping	1.35	1.35	1.35	1.35
<b>Culture and Recreation</b>				
Skateboard Park	0.00			-
Children's Fountain	0.00	0.20	0.20	0.20
Special Events/Volunteer Office	2.30	2.30	2.00	2.00
Sustainability	2.00	2.00	1.00	1.00
Robert L. Taylor Community Center	10.00	10.00	9.00	7.00
Parks and Recreation	17.00	3.00	3.00	2.00
<b>Economic Environment</b>				
Housing & Community Development	8.00	8.00	8.00	7.00
Building Services	33.35	33.35	30.90	28.10
<b>Enterprise funds</b>				
Water	79.75	86.55	73.75	66.75
Sewer	67.80	61.00	74.50	73.50
Parking Management	20.00	17.00	14.00	12.00
Bobby Jones Golf Course	7.00	6.80	6.80	6.80
Ed Smith Sports Stadium			0.00	-
Solid Waste Management	47.44	24.44	24.34	23.34
Municipal Auditoriums	4.70	4.70	5.00	4.00
Van Wezel Performing Arts Hall	19.00	17.00	17.00	16.00
<b>Internal Service funds</b>				
Information Technology	17.00	16.00	16.00	15.00
Duplicating Services				-
Public Works Equipment Maintenance	7.30	7.30	7.00	7.00
<b>Total</b>	<b>738.00</b>	<b>687.80</b>	<b>662.20</b>	<b>623.20</b>

Source: City of Sarasota Finance Department

Fiscal Years						
2014-15	2013-14	2012-13	2011-12	2010-11	2009-10	
2.50	2.75	2.50	2.50	2.50	3.69	
-	-	-	-	-	-	
5.00	5.00	5.00	5.00	5.00	5.00	
21.15	22.75	22.75	22.75	22.75	23.40	
-	-	-	-	-	-	
7.00	7.00	7.00	7.00	8.00	10.00	
12.50	11.50	11.50	11.50	11.50	13.50	
5.50	5.50	5.50	5.50	5.50	5.50	
15.00	15.00	14.00	14.00	14.00	14.00	
-	-	-	-	-	-	
2.00	2.00	-	-	-	-	
1.50	1.50	1.50	1.50	1.50	2.00	
.25	-	-	-	-	-	
158.00	166.00	175.00	176.00	176.00	176.00	
47.70	42.70	44.50	47.00	54.00	53.00	
2.00	-	-	-	-	-	
6.35	6.35	6.35	6.85	8.85	9.85	
3.00	-	-	-	-	-	
25.43	21.43	22.43	22.68	23.18	30.18	
16.38	16.38	17.73	17.98	17.98	18.98	
6.25	6.25	6.25	6.25	4.50	6.00	
2.35	2.35	2.00	2.00	3.00	3.00	
-	-	-	-	-	1.90	
0.20	0.20	0.20	0.20	0.20	0.20	
0.80	0.80	0.80	0.70	0.50	0.83	
-	-	-	0.75	-	-	
7.00	6.00	5.00	4.00	-	-	
7.80	10.00	13.00	13.00	13.00	10.00	
24.20	13.90	13.90	17.40	17.40	15.75	
62.50	62.01	61.76	60.01	63.40	67.21	
72.75	72.24	71.99	72.74	72.35	72.79	
10.00	8.00	8.00	9.00	6.00	6.31	
7.80	7.80	7.80	7.80	7.80	8.50	
-	-	-	-	-	0.57	
24.09	24.09	23.84	23.59	22.59	25.84	
3.20	3.20	3.20	3.30	3.50	3.00	
15.00	14.00	13.00	12.00	12.00	13.00	
13.00	12.00	12.00	12.00	12.00	10.00	
-	-	-	-	-	-	
8.00	9.00	9.00	9.00	10.00	11.00	
590.95	577.70	587.50	594.00	599.00	621.00	

**City of Sarasota, Florida**  
 Operating Indicators by Function/Program  
 Last Ten Fiscal Years

<b>Function/Program</b>	<b>Fiscal Years</b>			
	<b>2018-19</b>	<b>2017-18</b>	<b>2016-17</b>	<b>2015-16</b>
<b>Police</b>				
Physical arrests	2,700	2,860	3,789	3,673
Parking violations	29,165	23,413	22,953	24,256
Traffic violations	18,634	15,019	13,804	13,131
<b>Streets and highways</b>				
Streets resurfaced (miles)	3.5	11	11	13
Potholes repaired	205	178	149	133
<b>Water</b>				
New connections	189	162	185	198
Water mains breaks	34	31	33	27
Average daily consumption (thousands of gallons)	6,238	6,276	6,398	6,196
Peak daily consumption (thousands of gallons)	8,868	7,461	7,427	8,173
<b>Wastewater</b>				
Average daily treatment (thousands of gallons)	6,470	6,180	6,200	6,045
<b>Solid waste collection</b>				
Solid waste collected (tons per day)	158	149	152	187
Recyclables collected (tons per day) (1)	14	14	16	15

**Source: City of Sarasota Finance Department**

**Notes:**

Operating indicators are not available for the general government function.

- (1) Beginning with the 2008-09 fiscal year, this number is based on residential only. In prior years, commercial was included, however since the City does not control all of the commercial accounts, these accounts should not be included as an indicator.

<b>Fiscal Years</b>					
<b>2014-15</b>	<b>2013-14</b>	<b>2012-13</b>	<b>2011-12</b>	<b>2010-11</b>	<b>2009-10</b>
3,530	3,993	4,952	5,092	5,669	5,648
19,032	20,741	15,565	13,364	13,028	16,346
10,668	15,034	13,583	11,817	11,880	11,084
10	10	12	13	10	13
109	138	141	106	119	196
206	189	86	80	73	64
27	32	25	43	42	38
6,258	6,630	6,259	6,451	6,439	6,324
8,009	8,062	7,514	7,862	7,310	7,134
5,777	6,154	6,741	5,660	6,500	6,200
192	188	186	164	179	174
18	20	14	14	9	9



**City of Sarasota, Florida**  
 Capital Assets Statistics by Function/Program  
 Last Ten Fiscal Years

<b>Function/Program</b>	<b>Fiscal Years</b>			
	<b>2018-19</b>	<b>2017-18</b>	<b>2016-17</b>	<b>2015-16</b>
<b>Police</b>				
Stations	1	1	1	1
Sub-stations	2	2	2	2
Patrol units	161	138	106	100
<b>Streets and highways</b>				
Streets (miles)	250	250	250	250
Unpaved streets (miles)	25	25	25	25
Highways (miles)	225	225	225	225
Streetlights	7,175	7,172	7,745	7,745
Traffic signals	93	93	93	93
<b>Water</b>				
Water mains (miles)	328	328	328	328
Storage capacity (thousands of gallons)	10,200	10,200	10,200	10,200
Fire hydrants	1,459	1,459	1,459	1,388
<b>Wastewater</b>				
Sanitary sewers (miles)	326	200	326	326
Treatment capacity (thousands)	10,200	10,200	10,200	10,200
Storm sewers (miles)	68	68	68	68
<b>Solid waste collection</b>				
Collection trucks	28	20	20	20

**Source: City of Sarasota Finance Department**

**Note: No capital assets indicators are available for the general government function.**

<b>Fiscal Years</b>					
<b>2014-15</b>	<b>2013-14</b>	<b>2012-13</b>	<b>2011-12</b>	<b>2010-11</b>	<b>2009-10</b>
1	1	1	1	1	1
2	2	3	4	4	4
100	97	105	111	109	109
250	250	250	250	250	250
25	25	25	25	25	25
225	225	225	225	225	225
7,745	7,275	7,213	7,213	7,213	7,213
92	96	97	97	97	97
328	328	328	328	328	328
10,200	7,000	7,000	7,000	7,000	7,000
1,388	1,388	1,388	1,388	1,388	1,388
326	326	326	326	326	326
10,200	10,200	10,200	10,200	10,200	10,200
68	68	68	68	68	68
20	20	20	17	17	17



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**Single Audit/  
Grants Compliance**



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Sarasota, Florida (the City) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 20, 2020. Our report includes a reference to other auditors who audited the financial statements of the City's General Employees', Police Officers', and Firefighters' Pension Plans, as described in our report on the City's financial statements. This report includes our consideration of the results of the other auditor's testing of internal control over financial reporting and compliance and other matters that are reported on separately by those other auditors. However, this report insofar as it relates to the results of the other auditors, is based solely on the reports of the other auditors.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

CERTIFIED PUBLIC ACCOUNTANTS

*Gainesville | Ocala | Tallahassee | Sarasota | Orlando*

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An Independent Member of the BDO Alliance USA.

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



March 20, 2020  
Sarasota, Florida

**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR EACH MAJOR  
FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

**Report on Compliance for Each Major Federal Program/State Project**

We have audited the City of Sarasota, Florida’s (the City) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement*, and the requirements described in the Florida Department of Financial Services’ *State Projects Compliance Supplement*, that could have a direct and material effect on each of the City’s major federal programs and state projects for the year ended September 30, 2019. The City’s major federal programs and state projects are identified in the summary of auditor’s results section of the accompanying Schedule of Findings and Questioned Costs.

**Management’s Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs and state projects.

**Auditor’s Responsibility**

Our responsibility is to express an opinion on compliance for each of the City’s major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the City’s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the City’s compliance.

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The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED THE UNIFORM GUIDANCE AND CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

**Opinion on Each Major Federal Program and State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2019.

**Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program or state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, non-compliance with a type of compliance requirement of a federal program or state project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material non-compliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED THE UNIFORM GUIDANCE AND CHAPTER 10.550,  
*RULES OF THE AUDITOR GENERAL***

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Purvis Gray". The signature is written in a cursive style with a large initial "P".

March 20, 2020  
Sarasota, Florida



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**CITY OF SARASOTA  
SARASOTA, FLORIDA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

1. **Summary of Auditor's Results**

- I. The auditor's report expresses an unmodified opinion on the financial statements of the City of Sarasota (the City) based upon our audit and the report of other auditors.
- II. There are no findings for the financial statement audit.
- III. No instances of non-compliance material to the financial statements of the City were disclosed during the audit.
- IV. No significant deficiencies or material weaknesses relating to the audit of the major federal award programs and state projects are reported in the Independent Auditor's Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Federal Program and State Project and on Internal Control Over Compliance in Accordance with the Uniform Guidance.
- V. The auditor's report on compliance for major federal programs and state project expresses an unmodified opinion.
- VI. There are no audit findings that are required to be reported in accordance with Section .516 of the Uniform Guidance and Chapter 10.550 of the *Rules of the Auditor General*.
- VII. The programs tested as federal major programs were:
  - **Department of Homeland Security, Federal Emergency Management Agency Passed through Florida Division of Emergency Management, Public Assistance Program**
    - Hurricane Hermine (CFDA No. 97.036)
    - Hurricane Irma (CFDA No. 97.036)

The programs tested as state major projects were:

- **Florida Department of Environmental Protection**
    - Florida Beach Erosion Control program (CSFA No. 37.003)
  - **Florida Department of Community Affairs, Florid Housing Finance Agency**
    - State Housing Initiative Partnership (CSFA No. 40.901)
  - **Florida Department of Revenue**
    - Retained Spring Training Facility (CSFA No. 73.016)
- VIII. **Dollar Threshold Used to Distinguish Between Type A and Type B Programs**
- **Federal Major Programs - \$750,000**
  - **State Major Projects - \$750,000**

**CITY OF SARASOTA  
SARASOTA, FLORIDA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**IX. Auditee Qualification as Low-Risk Auditee**

The auditee qualifies as a low-risk auditee per criteria set forth in Section .520 of the Uniform Guidance.

**2. Findings Related to the Basic Financial Statements Required to be Reported Under Generally Accepted Government Auditing Standards (GAGAS)**

The audit disclosed no findings, which are required to be reported under GAGAS.

**3. Findings and Questioned Costs for Federal Awards Required to be Reported Under Section .516 of the Uniform Guidance**

There were no current year findings.

**4. Status of Prior Audit Findings**

There were no audit findings from the prior year for fiscal year ended September 30, 2018.

**City of Sarasota, Florida**  
Schedule of Expenditures of Federal Awards  
and State Financial Assistance  
For the Year Ended September 30, 2019

Federal/State Agency Federal Program/State Project	CFDA/CSFA Number	Contract/Grant Number	Expenditures	Program Total
<b>FEDERAL AWARDS</b>				
<b>Department of Housing and Urban Development</b>				
Direct Programs:				
Entitlement Grants Cluster				
Community Development Block Grant	14.218	B-15-MC-120018	\$ 49,294	
Community Development Block Grant	14.218	B-16-MC-120018	164,797	
Community Development Block Grant	14.218	B-17-MC-120018	78,245	
Community Development Block Grant	14.218	B-18-MC-120018	198,993	
Neighborhood Stabilization Program 3	14.218	B-11-MN-120036	4,550	\$ 495,879
ARRA - Neighborhood Stabilization Program 2	14.256	B-09-CN-FL-0018	22,322	
HOME Investment Partnerships Program	14.239	M-14-DC-120219	356,881	
HOME Investment Partnerships Program	14.239	M-16-DC-120219	820,974	
HOME Investment Partnerships Program	14.239	M-17-DC-120219	99,290	
HOME Investment Partnerships Program	14.239	M-17-DC-120219	91,987	1,369,132
Total Dept. of Housing and Urban Development			<u>1,887,333</u>	
<b>Department of Justice</b>				
Direct Programs:				
Edward Byrne Memorial JAG Program	16.738	2016-DJ-BX-1051	30,803	
Edward Byrne Memorial JAG Program	16.738	2017-DX-BX-0887	27,318	
Bulletproof Vest Partnership	16.607	2018-BU-BX-18093106	22,405	80,526
Passed through the Florida Attorney General				
Victims of Crime Act	16.575	VOCA-2017 City of Sarasota Police D-00008	68,699	
Total Department of Justice			<u>149,225</u>	
<b>Department of Transportation</b>				
Federal Highway Administration				
Passed through Florida Dept. of Transportation:				
Signal Retiming	20.205	435345-1-38-01	212,461	
Ringling Blvd. & Orange Ave. Roundabout	20.205	435451-1-58/68-01	188,002	
High Visibility Enforcement	20.205	433144-1 Contract # GOY79	39,145	
Total Department of Transportation			<u>439,608</u>	
<b>Department of Homeland Security</b>				
Federal Emergency Management Agency				
Passed through Florida Division of Emergency Management				
Public Assistance Program				
FEMA-4280-DR-FL Hurricane Hermine *	97.036	17-PA-W1-01-68-01-039	85,974	
FEMA-4337-DR-FL Hurricane Irma *	97.036	Z0097	2,777,066	
Total Department of Homeland Security			<u>2,863,040</u>	
<b>Total Expenditures of Federal Awards</b>			<u>\$ 5,339,206</u>	

\*Denotes major program

**City of Sarasota, Florida**  
Schedule of Expenditures of Federal Awards  
and State Financial Assistance  
For the Year Ended September 30, 2019

Federal/State Agency Federal Program/State Project	CFDA/CSFA Number	Contract/Grant Number	Expenditures	Program Total
<b><u>STATE FINANCIAL ASSISTANCE</u></b>				
<b>Florida Department of Environmental Protection</b>				
Florida Beach Erosion Control Program **	37.003	18ST1 , 19ST2, 20ST1	\$ 4,352,795	
Wastewater Treatment				
Facility Construction	37.077	WW580230	6,324,956	
Florida Resilient Coastal Program	37.098	R1803	<u>187,972</u>	
Total Florida Department of Environmental Protection			<u>10,865,723</u>	
<b>Florida Department of Community Affairs</b>				
Florida Housing Finance Agency				
State Housing Initiative Partnership **	40.901	Not Applicable	<u>2,892,974</u>	
<b>Florida Department of State</b>				
Van Wezel Performing Arts Hall				
General Program Support	45.061	18.c.ps.180.279	9,950	
Special Category Grant				
Federal Building	45.032	18.h.sc.100.013	<u>402,750</u>	
Total Florida Department of State			<u>412,700</u>	
<b>Florida Department of Revenue</b>				
Retained Spring Training Facility**	73.016	Not Applicable	<u>500,004</u>	
<b>Total Expenditures of State Financial Assistance</b>			<u>\$ 14,671,401</u>	

\*\* Denotes major program

The accompanying notes are an integral part of this statement.

**City of Sarasota, Florida**  
Notes to Schedule of Expenditures of Federal  
Awards and State Financial Assistance  
September 30, 2019

**1. Summary of Significant Accounting Policies:**

The accounting policies and presentation of the Single Audit Report of the City of Sarasota, Florida have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements of the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) (federal awards), and Chapter 10.550, *Rules of the Auditor General* of the State of Florida.

**A. Reporting Entity** - The Audits of States, Local Governments, and Non-Profit Organizations and A-133 set forth the audit and reporting requirements for federal awards, Chapter 69 I-5 sets forth the requirements for state financial assistance. The City of Sarasota included schedules of both federal and state financial assistance in the Single Audit section. Financial assistance received directly from the State of Florida is included to satisfy the audit requirements of the State of Florida grantor agencies.

**B. Basis of Accounting** - Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed in the Schedule of Expenditures of Federal Awards and State Financial Assistance. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related liability is incurred. In applying the susceptible-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. In some financial assistance programs where monies must be expended on the specific purpose or project before any amounts will be paid to the City of Sarasota, revenues are recognized based upon the expenditures recorded.

**2. Contingencies:**

Grant monies received and disbursed by the City of Sarasota are for specific purposes and are subject to review by the grantor agencies. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience, the City of Sarasota does not believe that such disallowances, if any, would have a material effect on the financial position of the City. As of September 30, 2019, there were no material questioned or disallowed costs as a result of grant audits in process or completed.

**3. Disaster Public Assistance**

Disaster funding received from the FEMA Public Assistance Program (CFDA 97.036) is based on Project Worksheets (PWs) that outline the eligible expenses and the scope of the project. Expenditures recorded on this Schedule are contingent on when funds are obligated and approved, and the County has incurred eligible expenditures. PWs are categorized as either "small" or "large" based on the total expenses. Small PWs are reported based on the amount obligated, while large PWs are determined by actual eligible expenditures. Approximately \$2,863,040 of eligible expenditures incurred in prior years were reported on the Schedule this year.





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**INDEPENDENT ACCOUNTANT’S REPORT ON COMPLIANCE  
WITH FLORIDA STATUTE SECTION 218.415 – INVESTMENTS OF PUBLIC FUNDS**

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

**Report on Compliance**

We have examined the City of Sarasota, Florida’s (the City) compliance with the requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2019. City management is responsible for the City’s compliance with those requirements. Our responsibility is to express an opinion on the City’s compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material non-compliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City’s compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements during the fiscal year ended September 30, 2019.

This report is intended solely for the information and use of the Florida Auditor General, the Honorable Mayor and Members of the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



March 20, 2020  
Sarasota, Florida

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## MANAGEMENT LETTER

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

### Report on the Financial Statements

We have audited the financial statements of the City of Sarasota, Florida (the City) as of and for the year ended September 30, 2019, and have issued our report thereon dated March 20, 2019. Our report also includes a reference to other auditors, who audited the financial statements of the City's General Employees', Police Officers', and Firefighters' pension plans, as described in our report on the City's financial statements.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*.

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance Required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 20, 2020, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no prior year findings or recommendations made in the preceding financial audit report.

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The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

## MANAGEMENT LETTER

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City has disclosed this information in Note 1 to the financial statements.

### Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554 (1)(i)2, *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we have the following recommendations.

### 2019-1 Financial Reporting - Period End Closing Routine

The closing of the City's books with all appropriate accounting adjustments necessary to financially report in accordance with GAAP was delayed well beyond other years and not complete for some areas resulting in several audit adjustments more fully described in our Governance Letter. Additionally, there were numerous post year-end client adjustments to clean up areas not fully reconciled during the year. We attribute these conditions to the following items:

- Recent key accounting, budget, and other department employee retirements with some positions open for an extended period of time and some filled by less experienced personnel not familiar with City operations and activity.
- The City's complex fund and sub fund structure requiring additional time for new employees to learn, master and consolidate for financial reporting.
- Rapid city-wide growth, economic activity and the wide variety of special projects requiring special accounting attention.
- Only partial execution of a Period End Closing Routine to identify all key accounting areas, responsibilities and reconciliation procedures to ensure accurate recording, reconciliation and timely reporting.

The Honorable Mayor and  
Members of the City Commission  
City of Sarasota  
Sarasota, Florida

- Minimal accounting department communication and oversight with departments having decentralized accounting functions for grants such as Housing and Community Development and Public Works.

To address these items we recommend that the City look into additional targeted training for newer accounting staff and develop comprehensive period end accounting closing routines that identify all key areas, who is responsible for them and all steps necessary for proper recording, reconciliation and financial reporting with appropriate follow-up and review.

Also, it is our understanding that the City is considering acquiring new accounting software in the near future. We recommend that the City review and consolidate the number of sub funds contained in the accounting structure at that time or sooner to simplify this area.

#### **Special District Component Units**

Section 10.554(1)(i)5.d., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of the City, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the City in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

#### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate non-compliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Honorable Mayor and Members of the City Commission, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.



March 20, 2020  
Sarasota, Florida



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March 20, 2020

City of Sarasota  
Financial Administration  
1565 1<sup>st</sup> Street  
Sarasota, FL 34236

City's Response to Auditor's Recommendations

### **2019-1 Financial Reporting – Period End Closing Routine**

We concur with the auditor's comments and recommendations. The City will provide additional targeted training for new accounting staff and develop a comprehensive period end accounting closing routine that identifies all key areas, the individual responsible for each step, and ensuring proper recording, reconciliation and financial reporting with the appropriate follow up and review. In addition to reviewing and consolidating the number of sub funds contained in the accounting structure with the implementation of the new Enterprise Resource Platform (ERP), the City will evaluate department communications, oversight and structure with department having decentralized accounting functions.

Sincerely,

Kelly R. Strickland, CPA, CGFO  
Finance Director





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**AFFIDAVIT OF IMPACT FEE COMPLIANCE**

BEFORE ME, the undersigned authority, personally appeared Kelly R. Strickland, who being duly sworn, deposes and says on oath that:

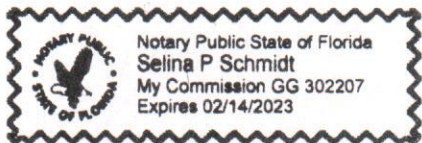
1. I am the Director of Financial Administration for the City of Sarasota, Florida, a local governmental entity of the State of Florida;
2. The City of Sarasota, Florida adopted Ordinance No. 14-5090 implementing an impact fee; and
3. The City of Sarasota, Florida has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

Kelly R. Strickland, CPA, CGFO  
Director of Financial Administration

STATE OF FLORIDA  
COUNTY OF SARASOTA

I HEREBY CERTIFY that on this day, before me, an officer duly authorized in the State and County aforesaid to take acknowledgments, personally appeared Kelly R. Strickland, whom I know personally and whom executed the foregoing instrument and acknowledged before me that he executed the same.

WITNESS my hand and official seal in the County and State last aforesaid this 1st day of April 2020.

  
\_\_\_\_\_  
NOTARY PUBLIC  
State of Florida at Large

Seal/Stamp  
Commission Expiration Date 2/14/23



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