# 2020

City of Fernandina Beach, Florida Comprehensive Annual Financial Report Fiscal Year Ended September 30, 2020

PREPARED BY:

FINANCE DEPARTMENT

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# **CITY OF FERNANDINA BEACH**

**Finance Department** 

**Pauline Testagrose** 

Comptroller

March 29, 2021

To the Honorable Mayor and City Commissioners:

We are pleased to present the City of Fernandina Beach's (the City) Comprehensive Annual Financial Report (CAFR) for the fiscal year ended September 30, 2020. State Law requires that all general-purpose local governments publish a complete set of financial statements within nine months of the close of each fiscal year. The financial statements included in this report conform with Generally Accepted Accounting Principles (GAAP) and are audited by a firm of licensed certified public accountants in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

This report consists of management's representations concerning the financial operations and condition of the City. Responsibility for both the reliability of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. To the best of our knowledge and belief, this financial report is complete and reliable in all material respects and is reported in a manner that presents fairly the financial position and results of operations of the various funds of the City of Fernandina Beach.

Purvis Gray & Company, a firm of licensed certified public accountants, has audited the City's financial statements. The goal of the independent audit was to provide reasonable assurances that the financial statements of the City for the fiscal year ended September 30, 2020, are free from material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit and the reports of the auditors, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended September 30, 2020, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader federal mandated "Single Audit" designed to meet the special needs of the federal grantor agencies. The standard governing Single Audit engagements require the independent auditor to report on the fair presentation of the financial statements and on the audited government's internal controls over financial reporting and on compliance and other matters.

204 Ash Street • Fernandina Beach, FL 32034 • (904) 310-3334 • Fax (904) 310-3457 • TDD/TTY 711 <u>www.fbfl.us</u> Equal Opportunity Employer GAAP requires that management provide a narrative introduction overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

# **City Profile**

The City of Fernandina Beach, incorporated in 1951, is a seaside community located on beautiful Amelia Island in Nassau County, Florida. The island has thirteen miles of beaches on the Atlantic coast with forty access points. The City of Fernandina Beach is rich in history, walkable by design and loaded with culinary delights. The City encompasses an area of approximately twelve square miles, with nearly ten miles of coastline and a population of just under 13,000. The City is conveniently located approximately thirty miles north of Jacksonville and hosts an estimated 700,000 visitors each year.

The City operates under a Council (Commission)/Manager form of government. The City Commission is comprised of the Mayor, Vice Mayor, and three Commissioners, who enact laws, determine policies and adopt the annual budget. The City Commission appoints the Charter Officers, which include the City Manager, City Clerk and the City Attorney. The City Manager is responsible for carrying out the policies of the City Commission and for overseeing the daily management of the City. The City Manager appoints the Directors of the various departments.

The City provides a full range of services including police and fire protection, emergency medical services, water, wastewater, sanitation and recycling services, stormwater services, recreational and cultural activities/events, construction and maintenance of streets, sidewalks and other infrastructure and general administrative services. Internal services of the City are accounted for on a cost reimbursement basis, including workers compensation insurance and fleet management.

The annual budget serves as the foundation of the City's financial planning and control. All departments of the City are required to submit requests for appropriations to the City Manager. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents the proposed budget to the City Commission on or before August 1 of each year. The City Commission is required to hold public hearings on the proposed budget and adopt a final budget by September 30 of each year. The appropriated budget is prepared by fund, function (e.g. Public Safety), and department (e.g., Police). The City Manager is authorized to transfer appropriations up to \$7,499; however, any other revisions require approval of the City Commission.

Budget-to-actual comparison are provided in this report for each governmental fund for which an appropriated annual budget has been adopted.

#### Local Economy

The City is in the northeastern-most county in Florida, located within the Jacksonville Metropolitan Statistical Area.

The City residents and businesses derive a vast majority of their income and revenues from the Trade/Transportation/Utilities and Tourism sectors. This can be attributed in part to the City's coastal location and mild climate. The pandemic had an unprecedented effect on the state and local economy, especially with this sector, and local unemployment rate reached a peak of 12.1% in April. Since the peak

in April, there has been a steady decline with the City's unemployment rate to 4.1%, which is below the State average of 7.2% and Federal average of 7.9%.

The heart of the City is Centre Street, Fernandina's eight-block downtown historic district. Named to the National Register of Historic Places, the historic district features over 400 historic homes, churches, and commercial buildings. The downtown area, recently awarded the prestigious designation as a Florida Main Street community, offers a glimpse into Florida's past. Centre Street is a place of charm and nostalgia, and where vibrant small businesses attract tourists and residents alike. David Yulee, a City founder, constructed railroad tracks (which connected with Cedar Key as the first trans-Florida railroad) that remain in use today. The original train depot now serves as an information and welcome center. The newly restored and reconfigured marina provides an additional attraction to downtown. Fernandina Beach is where industry and tourism have lived in harmony for over seventy-five years. Furthermore, within a short distance of downtown Fernandina Beach is the Port of Fernandina and the pulp mills of WestRock and Rayonier Advanced Materials, two of the City's largest employers who have employed many generations of local families.

The City hosts several events each year, but two of the most notable are the extravagant Amelia Island Councours d'Elegance (automobile shows and auctions; first weekend in March) and the popular Isle of Eight Flags Shrimp Festival (arts, crafts, and entertainment; first weekend in May). While the Councours d'Elegance event was held as scheduled and was not affected by the pandemic, the Isle of Eight Flags Shrimp Festival and other City sponsored events were cancelled throughout the year.

At the start of the pandemic and shut down of the local economy, the City Commission took the lead donating funds to several local non-profits. This funding was needed to supply food for the residents with free meals for seniors in crisis and the local food banks for distribution to adults and families in need. A second round of funding was initiated for non-profits specializing in mental health and domestic violence services.

During the fiscal year, the Building Department issued seventeen new commercial permits and ninety-one new single-family residential permits. Several major commercial/residential construction developments were submitted and approved.

Other new residential developments, single-family, townhouses, and apartments, create a permanent "vacation" ambiance for residents. City beaches, parks (including Ft. Clinch, a sprawling State Park that includes a Civil War-era fort), a municipally owned golf course, and a municipally owned airport provide only some of the amenities that make Fernandina Beach a wonderful place to live.

The City's economy continues to improve from the effects of the pandemic and is expected to remain a favorite destination to vacation. As Florida's economy remains on track to a faster recovery, Fernandina Beach appeals as a location to purchase or rent a home. All indicators portray a City poised to capture both residential and commercial investors sooner than expected in light of the pandemic.

# Long Term Financial Planning

The City maintains a General Fund emergency reserve with a funding level equal to twenty percent (20%) of the budgeted General Fund departmental expenses. This was created to provide funding for disasters, emergencies or other exigent circumstances and is intended to buffer unforeseen economic changes.

# **Major Initiatives**

The City's elected officials have strived to balance economic growth and the preservation of the environmental resources of the community. New programs, projects, and initiatives that have been developed or planned include:

- The City partnered with the North Florida Land Trust to identify and acquire properties in the City for land conservation to serve as park space and wildlife habitats. During the fiscal year, three parcels of land totaling 10.83 acres with a value \$684k were acquired. The City also received a generous anonymous donation with a matching donation program. In total the program raised just over \$315k earmarked to purchase conservation land.
- The Commission continued to move forward with the Waterfront Park concept and footprint. The Park will add a "living shoreline", amenities and events space while complementing the downtown business district. A virtual platform or Community Hub was developed to solicit public comments and input on the design elements.
- The City opened the rebuilt and reconfigured Marina in January 2020. Although fuel operations are still not available, actual revenues have exceeded expectations with the limited operations.
- The City is developing a Waterfront Resiliency Master Plan. This document will enable the City to effectively plan future infrastructure investments to ensure the preservation of our historic coastal downtown from the effects of rising sea levels and flooding.
- The City-owned Airport started the Runway 4-22 Rehabilitation Project. The project scope is to mill and replace the City's main runway asphalt surface by removing, re-grading, and placing new, FAA-specified airfield asphalt. This project will also replace incandescent runway lighting with new energy efficient LED lighting. The main challenge of this project is to phase the construction, impact to tenants, and the total time required to execute the improvements without major disruption to airport operations and businesses that depend on availability of the main runway, the longest at the airport.
- The City Commission approved the conceptual design for a new Fire Station at the City's Airport. The proposed new facility at the Airport will be centrally located to provide better overall response times. The conceptual plans include an accommodation of the City's first airport fire safety vehicle which will respond to incidents at the airport when needed.

In the past, the City sponsored a wide range of family-friendly seasonal events based on the criteria of community impact, longevity, and feedback from the community. Although the pandemic forced the Special Events Committee to cancel most of the events held in the City, planning has begun to change the events from the traditional in-person gathering to an event that is held in a safe socially distanced manner in accordance with the Centers for Disease Control guidelines. Together, these events enhance the quality of life for residents and attract visitors and tourism.

#### Awards and Acknowledgements

The fiscal year ended September 30, 2020, represents the City of Fernandina Beach's second effort to receive the Certificate of Achievement for Excellence in Financial Reporting.

To be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report that conforms to program standards. The annual report must satisfy both generally accepted accounting principles and applicable legal requirements. We believe our current report conforms to the Certificate of Achievement program requirements, and we will submit it to the Government Finance Officers Association.

204 Ash Street • Fernandina Beach, FL 32034 • (904) 310-3334 • Fax (904) 310-3457 • TDD/TTY 711 www.fbfl.us Equal Opportunity Employer The preparation of this report was made possible by the efficient and dedicated service of the Finance Department staff. Sincere appreciation is expressed for the contributions made by all individuals in the preparation of this report. We also wish to thank the City's independent auditors, Purvis Gray & Company for their cooperation and review.

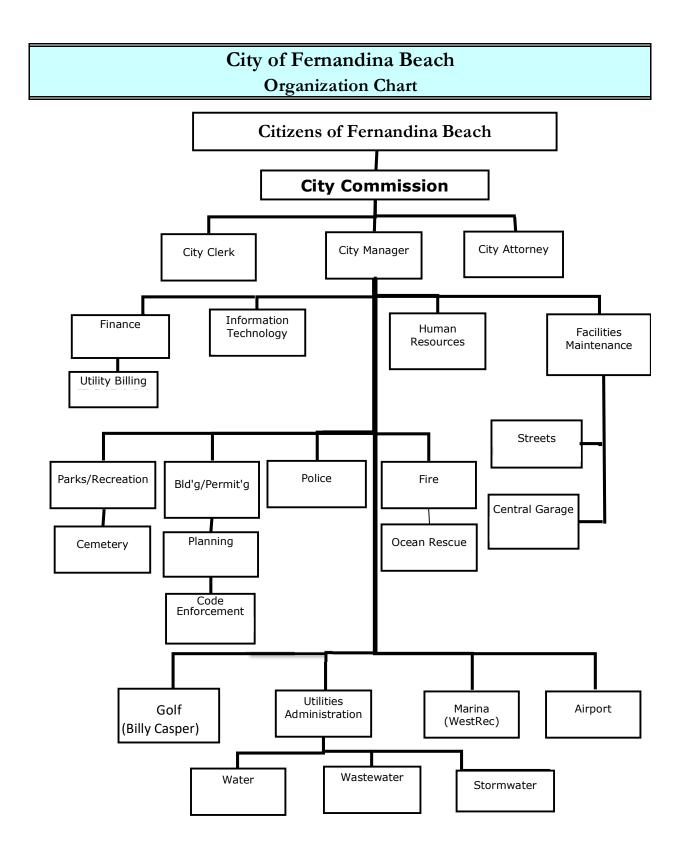
We would also like to thank the City Commission and other Charter Officers for their commitment to prudent fiscal management practices that emphasize long-term financial stability.

Respectfully submitted,

Varter

Dale L. Martin City Manager

Pauline Testagrose, CPA Comptroller



# CITY OF FERNANDINA BEACH, FLORIDA

#### LIST OF PRINCIPAL OFFICIALS

# AS OF SEPTEMBER 30, 2020

#### **CITY COMMISSIONERS**

John A. Miller, Mayor

Len Kreger, Vice-Mayor

Mike Lednovich

Philip A. Chapman III

Ronald "Chip" Ross

# **CITY MANAGER**

Dale Martin

#### **CITY CLERK**

**Caroline Best** 

#### **CITY ATTORNEY**

Tammi E. Bach

# **PURVIS GRAY**

#### **INDEPENDENT AUDITOR'S REPORT**

To the Honorable Mayor and City Commissioners City of Fernandina Beach Fernandina Beach, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fernandina Beach, Florida (the City) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

CERTIFIED PUBLIC ACCOUNTANTS Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland purvisgray.com Members of American and Florida Institutes of Certified Public Accountants An Independent Member of the BDO Alliance USA To the Honorable Mayor and City Commissioners City of Fernandina Beach Fernandina Beach, Florida

#### **INDEPENDENT AUDITOR'S REPORT**

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 14 and Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund, General Employees' Pension Plan – Schedule of Changes in Net Pension Liability and Related Ratios, General Employees' Pension Plan - Schedule of Contributions, General Employees' Pension Plan – Schedule of Investment Returns, Firefighters' and Police Officer's Pension Plan - Schedule of Changes in Net Pension Liability and Related Ratios, Firefighters' and Police Officers' Pension Plan – Schedule of Contributions, Firefighters' and Police Officers' Pension Plan – Schedule of Investment Returns, and Schedule of Changes in Total Other Postemployment Benefits (OPEB), and Related Ratios - Other Postemployment Benefit Plan on pages 55 through 67 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual non-major fund statements and schedules, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* and is also not a required part of the basic financial statements.

To the Honorable Mayor and City Commissioners City of Fernandina Beach Fernandina Beach, Florida

#### **INDEPENDENT AUDITOR'S REPORT**

The combining and individual non-major fund statements and schedules and the schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund statements and schedules and the schedule of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 29, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Purvis Gray

March 29, 2021 Gainesville, Florida

The City of Fernandina Beach, Florida's (the City) financial statements are designed to provide the readers of the financial statements easy to understand information and analysis of the City's financial activities based on currently known facts, decisions and conditions. As management of the City, we offer the readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2020. The Management's Discussion and Analysis should be read in conjunction with the transmittal letter beginning on page i and the City's financial statements which immediately follow this discussion.

#### HIGHLIGHTS

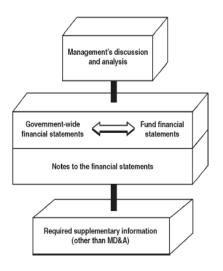
#### **Financial Highlights**

- The City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of
  resources at the close of fiscal year 2020 by \$79,806,062. The Unrestricted portion of the City's Net
  Position is \$13,881,908. This compares to the Unrestricted Net Position last year of \$9,278,840. Pension
  and OPEB related changes caused Deferred Outflows of Resources to increase while Deferred Inflows of
  Resources decreased year over year. Liabilities also decreased due to a decrease in accounts payable
  and accrued expenses. Long Term Liabilities Due within One Year increased as a result of the Marina
  Letters of Credit coming due in the next fiscal year.
- Revenues from Governmental activities decreased by (\$237,169) or (1%) when compared to fiscal year 2019. An increase in Property Taxes of \$2,938,793 was offset by decreases in Charges for Services for (\$1,541,646) and Operating Grants and Capital Grants Revenue by (\$1,524,795). The deficiency of Revenues and Other Financing Sources Under Expenditures and Other Financing Uses of (\$2,557,959) in the General Fund compares to an excess of \$1,782,632 in 2019. This is due to the transfer of the Building Fee Reserve balance to a Special Revenue Fund. The excess of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses of \$1,437,372 for Total Governmental Funds compares to an excess of \$1,205,749 in 2019, an increase of \$231,623. The increase year over year is due to a refund from the US Army Corp of Engineers during fiscal year 2020.
- Business-type activities (the City's enterprise funds) total revenues increased by \$2,094,499 or 11.2%. The Sanitation Fund revenues increased by \$321,445, Stormwater Fund's Operating Revenue and Capital Grants increased by \$651,104, and the Marina increased by \$1,882,641 year over year. This increase is primarily due to additional grant funding for both Stormwater projects and in the Marina for construction related expenses due to the damage sustained during Hurricane Matthew (October 2016). These increases were partially offset by decreased Golf Revenues of (\$182,331), Airport Operating Revenue and Capital Grants decreases of (\$167,055), and the Sewer and Water Fund's Operating Revenue and Contributions were (\$495,653) less than 2019. Most of the decreased revenue is attributed to the closures caused by the COVID-19 pandemic. Total Expenses for all Business-type activities was relatively flat compared to 2019.
- The City increased the total ad valorem property tax rate to 6.5236 mils, increasing the operating ad valorem tax rate from 5.8553 in 2019 to 6.3553 in 2020. This ½ mil tax increase was levied to raise funds to purchase land for conservation. Voter-approved debt millage decreased from .1929 in 2019 to .1683 in 2020. The adjusted taxable value (comparable) increased \$166.5 million. This was the sixth increase after six years of declining property tax values.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. As illustrated in the chart below, the financial section has three components: 1) management's discussion and analysis (this section); 2) the basic financial statements; and 3) required supplementary information. The report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Components of the Financial Section**



# **Government-Wide Financial Statements**

The government-wide statements are designed to provide readers with a broad overview of the City's finances, using accounting methods similar to those used by a private sector business. These statements also provide both long-term and short-term information about the City's overall financial status. The government-wide financial statements include the first two statements that follow this analysis, the statement of net position and the statement of activities.

The statement of net position presents information on all of the City's assets and liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. It provides a breakdown of revenues and expenses by function. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and inter-governmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The Governmental Activities reflects the City's basic services, including general government, police, fire, protective inspections, public works, cultural and recreation. The Business-type Activities reflect private sector-type operations, including water, wastewater, solid waste management, airport, marina and golf course. Fees are charged to customers to recover all or most of the cost of providing these services.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The City has three types of funds: Governmental, Proprietary, and Fiduciary.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Most of the City's basic services are reported in governmental funds (general, special revenue, debt service and capital projects). These funds use the modified accrual method of accounting which measures cash and other financial assets that may be readily converted to cash. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental fund financial statements is narrower than that of the governmentwide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, community redevelopment fund, and capital improvement fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements located elsewhere in this report.

The City adopts an annual budget for all of its governmental funds. A budgetary comparison statement has been provided for the major governmental funds and general fund departments to demonstrate compliance with this budget.

# **Proprietary funds**

Services for which the City charges customers a fee are generally reported in proprietary funds. The City maintains two different types of proprietary funds, enterprise funds, and internal service funds. Enterprise funds are the same as business-type activities, but the fund financial statements provide more detail and additional information, such as cash flows. The City uses enterprise funds to account for its golf course, airport, sanitation, sewer/water, stormwater, and marina operations. The City uses internal service funds to report activities that provide services for the City's other program activities. Vehicle maintenance activities, utility billing and utility administration are the three internal service funds. Because the vehicle maintenance services benefit both governmental activities and business-type activities, they have been included with governmental activities in the government-wide financial statements. The utility billing and administration services primarily benefit business-type activities, and so have been included with business-type activities in the government-wide financial statements.

Proprietary fund reporting provides the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the airport, sanitation, sewer/water, and marina operations, all of which are considered to be major funds of the City. Data from the other two proprietary funds are combined into a single, aggregated presentation. The three internal service funds are combined into a single, aggregated proprietary fund financial statements. Individual fund data for each of these non-major enterprise funds as well as for the internal service funds is provided in the form of combining statements located elsewhere in this report.

# **Fiduciary funds**

The City is the trustee, or fiduciary, for its employees' pension plans. The City is responsible for ensuring that the assets reported in these funds are used for their intended purpose. The City's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a separate Statement of Changes in Fiduciary Net Position. The City excludes these activities from the City's government-wide financial statements because the City cannot use these assets to finance its operations. The accounting for fiduciary funds is similar to accounting used for proprietary funds. Data from the two pension trust funds is combined into a single aggregated presentation. Individual fund data is provided in the form of combining statements elsewhere in this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28 through 54 of this report.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budget compliance.

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

# Summary of Net position

The following table presents the condensed Summary of Net Position for fiscal year 2020 and fiscal year 2019:

	Government	tal Activities	Business-Ty	pe Activities	<b>Total Primary Government</b>		
	FYE 2020	FYE 2019	FYE 2020	FYE 2019	FYE 2020	FYE 2019	
Current and Other Assets	\$ 19,935,632	\$ 20,205,457	\$ 20,153,808	\$ 17,221,333	\$ 40,089,440	\$ 37,426,790	
Capital Assets	28,481,040	26,615,029	67,388,910	63,638,108	95,869,950	90,253,137	
Total Assets	48,416,672	46,820,486	87,542,718	80,859,441	135,959,390	127,679,927	
Deferred Outflows of Resources	5,235,942	4,668,097	1,031,809	949,773	6,267,751	5,617,870	
Current Liabilities	874,346	1,350,593	1,186,200	1,527,186	2,060,546	2,877,779	
Non-Current Liabilities	17,662,997	17,737,890	41,368,365	40,348,613	59,031,362	58,086,503	
Total Liabilities	18,537,343	19,088,483	42,554,565	41,875,799	61,091,908	60,964,282	
<b>Deferred Inflows of Resources</b>	1,068,658	1,541,825	260,513	175,692	1,329,171	1,717,517	
Net Position:							
Net Investment in Capital Assets	27,439,500	24,367,016	29,141,671	26,496,040	56,581,171	50,863,056	
Restricted	7,286,508	8,287,039	2,056,475	2,187,063	9,342,983	10,474,102	
Unrestricted	(679,395)	(1,795,780)	14,561,303	11,074,620	13,881,908	9,278,840	
<b>Total Net Position</b>	\$ 34,046,613	\$ 30,858,275	\$ 45,759,449	\$ 39,757,723	\$ 79,806,062	\$ 70,615,998	

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. As of September 30, 2020, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$79,806,062.

The majority of the City's net position (70.9%) reflects its investment in capital assets, less any outstanding related debt and deferred outflow/inflows used to acquire those assets. The City uses these capital assets to provide services to the citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (11.7%) represents resources that are subject to external restrictions on how they may be used, such as debt or capital projects (restricted assets). The remaining balance of unrestricted net position (17.4%) may be used to meet the City's ongoing obligations to its citizens.

At the end of the current fiscal year , the City can report a positive balance in all three categories on net position for the business-type activities and positive balances in two of the three categories of net position (net investment in capital assets and restricted) for the governmental activities.

There was an overall increase in net position of \$9,190,064 for the current fiscal year. The increase of \$3,188,338 in the governmental activities is primarily due to an increase in Property Taxes. The increase of \$6,001,726 in business activities is primarily due to additional Capital Grant revenues.

#### **Summary of Activities**

The following table presents the condensed Summary of Activities for fiscal year 2020 and fiscal year 2019:

	Governmen	tal Activities	Business-Ty	pe Activities	<b>Total Primary Government</b>		
	FYE 2020	FYE 2019	FYE 2020	FYE 2019	FYE 2020	FYE 2019	
REVENUES							
Program Revenues:							
Charges for Services	\$ 3,571,081	\$ 5,112,727	\$ 17,550,382	\$ 17,258,328	\$ 21,121,463	\$ 22,371,055	
Operating Grants and Contrib.	574,767	2,966,057	708	216,618	575,475	3,182,675	
Capital Grants and Contrib.	866,495	-	2,951,271	1,017,264	3,817,766	1,017,264	
General Revenues:							
Property Taxes	15,798,230	12,859,437			15,798,230	12,859,437	
Franchise and Utility Taxes	3,324,199	3,296,296			3,324,199	3,296,296	
Sales and Use Taxes	2,962,989	3,090,509			2,962,989	3,090,509	
Other Taxes (Insur Premium)	262,511	247,774			262,511	247,774	
State Revenue Sharing	338,250	357,847			338,250	357,847	
Investment Earnings	212,694	174,403	247,427	148,971	460,121	323,374	
Other	175,226	218,561	74,266	88,374	249,492	306,935	
<b>Total Revenues</b>	28,086,442	28,323,611	20,824,054	18,729,555	48,910,496	47,053,166	
EXPENSES							
Program Activities							
Governmental Activities:							
General Government	5,071,080	4,794,176			5,071,080	4,794,176	
Public Saftey	12,632,726	11,595,342			12,632,726	11,595,342	
Physical Environment	232,336	1,506,579			232,336	1,506,579	
Transportation	2,296,521	2,694,817			2,296,521	2,694,817	
Economic Envirnoment	69,185	77,153			69,185	77,153	
Human Services	383,930	55,418			383,930	55,418	
Culture and Recreation	3,769,815	2,813,869			3,769,815	2,813,869	
Interest	34,211	54,271			34,211	54,271	
<b>Business-type Activities:</b>							
Golf			1,591,193	1,701,757	1,591,193	1,701,757	
Airport			1,293,876	1,423,977	1,293,876	1,423,977	
Sanitation			2,652,962	2,377,519	2,652,962	2,377,519	
Sewer & Water			7,459,307	7,324,589	7,459,307	7,324,589	
Stormwater			1,100,082	1,175,464	1,100,082	1,175,464	
Marina			1,133,208	1,157,961	1,133,208	1,157,961	
Total Expenses	24,489,804	23,591,625	15,230,628	15,161,267	39,720,432	38,752,892	
Change in net position							
before transfers	3,596,638	4,731,986	5,593,426	3,568,288	9,190,064	8,300,274	
Transfers	(408,300)	81,700	408,300	(81,700)	-	-	
Change in Net Position	3,188,338	4,813,686	6,001,726	3,486,588	9,190,064	8,300,274	
Net Position, beginning	30,858,275	26,044,589	39,757,723	36,271,135	70,615,998	62,315,724	
Net Position, ending	\$ 34,046,613	\$ 30,858,275	\$ 45,759,449	\$ 39,757,723	\$ 79,806,062	\$ 70,615,998	

# Revenues

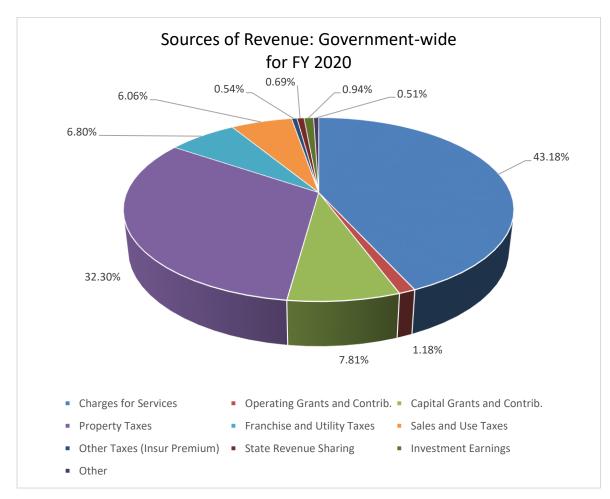
For the fiscal year ended September 30, 2020, revenues from governmental activities totaled \$28,086,442.

The City's property tax revenue was \$15,798,230, an increase of \$2,938,793 or 22.8% compared to the previous fiscal year. The taxable value increased \$166.5 million on a comparable basis. The City also levied a 1/2 mil for the purpose of purchasing land for conservation, which generated \$1,207,836 in revenue.

Charges for services was (\$1,249,592) lower than last year. This was due to a decrease in building permits and impact fees along with the COVID-19 pandemic and the shutdown of the economy, resulting in the cancellation of City programs and events for several months.

Operating grants and contributions decreased by (\$2,607,200) from the prior year due to the receipt of FEMA federal and state grant funds in fiscal year 2019 for Hurricane Irma.

Revenue from capital grants and contributions increased by \$2,800,502 from fiscal 2019, due primarily to the partial completion of the Marina Rebuild and the associated obligation of FEMA reimbursements.

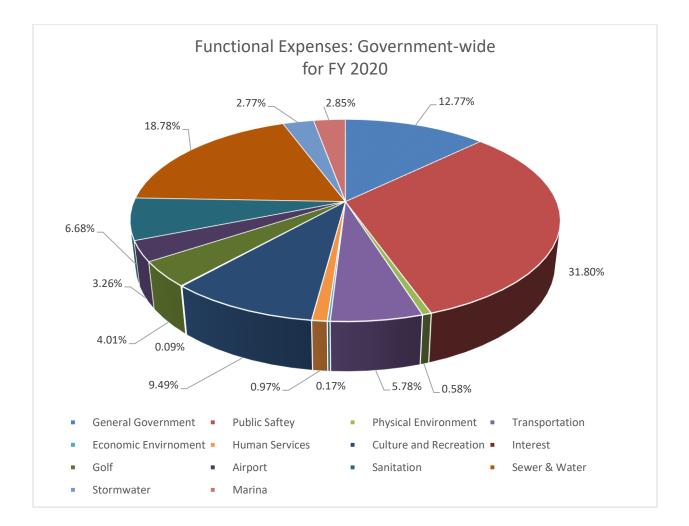


# Expenses

For the fiscal year ended September 30, 2020, expenses for governmental activities totaled \$24,489,804, an increase of \$898,179 from the prior fiscal year primarily due to Public Safety and COVID-19 related expenses. The City also hired a Parks Superintendent and moved the maintenance of the City's parks from Physical Environment to Culture and Recreation.

Expenses for the City's business-type activities, which provide water, sewer, sanitation, stormwater services and airport, golf and marina operations, totaled \$15,230,628. This is an increase of \$69,361 which is relatively flat from fiscal year 2019.

A supplementary schedule for the budgetary comparison at the object level detail can be found on the City's website at <u>www.fbfl.org</u>. This schedule shows the budgetary comparison at the legal level of budgetary control.



#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

For the fiscal year ended September 30, 2020, the governmental funds reflect a combined fund balance of \$19,019,691, an increase of \$1,437,372 compared to the prior year. Approximately 96.4% of this total amount (\$18,325,401) represents spendable fund balance. The remainder of fund balance is non-spendable and not available for new spending because it has already been committed for prepaid items (\$694,290). The Other Governmental Funds fund balance increased by \$3,598,225 due to the transfer of the Building Fees Fund reserve balance to a Special Revenue Fund and the establishment of a Land Conservation Fund. The Capital Improvements Fund had an increase in fund balance of \$397,106 due to the beach renourishment program and reimbursements of \$664,651. The General Fund had a decrease in fund balance primarily due to the transfer of the Building Fees restricted reserve to a special revenue fund.

# **GENERAL FUND BUDGETARY HIGHLIGHTS**

The original budget was amended to account for \$435,000 in FEMA grant reimbursements. The largest change in the General Fund appropriations between the adopted budget and the amended budget was due to an increase of \$264,000 donated to local non-profits for food pantry programs and mental health services because of the pandemic.

		General Fund		
		Original Budget	Final Budget	Actual Amounts
Revenues:	_			
Taxes, Licenses, and Permits	\$	20,207,192 \$	20,207,192 \$	19,951,164
Intergovernmental		1,447,361	1,882,361	2,014,709
Fines and Forfeitures		21,500	21,500	32,253
Charges for Services		1,408,500	1,408,500	1,134,284
Other		485,820	485,820	198,868
Total	_	23,570,373	24,005,373	23,331,278
Expenditures	_	22,738,229	23,113,924	21,005,778
Excess of revenues over (under) expenditures	_	832,144	891,449	2,325,500
Other Financing sources (uses):				
Transfers in		10,577,476	11,072,476	2,076,000
Transfers (out)	-	(10,577,476)	(11,072,476)	(7,388,924)
Total	_		<u> </u>	(5,312,924)
Net change in Fund Balance	_	\$ 832,144	\$ 891,449	\$ (2,987,424)

Actual General Fund revenue decreased (\$674,095) when compared to the amended budget. The decreases in revenues for the General Fund are directly related to the shutdown of the State and Local economy due to COVID-19. Actual General Fund expenses decreased by \$2,108,146 when compared to the amended budget. This favorable variance was due to decreases in general government \$633,789, public safety for \$397,855, culture and recreation for \$899,067 and all others \$177,435. These reductions were a result of cancelled programs and events and lower staffing needs due to the COVID-19 pandemic.

#### **CAPITAL ASSETS**

The City's capital assets for its governmental and business-type activities at the end of the fiscal year 2020 totaled \$95,869,950 (net of accumulated depreciation). Approximately 29.7% or 28,481,040 is related to governmental activities and includes land, construction in progress, building and improvements, machinery and equipment and infrastructure. Capital assets held by the City at the end of the current fiscal year are summarized as follows:

Capital Assets at Year-End (Net of Accumulated depreciation)												
		Governmer	ntal /	Activities		Busin	ess	-Туре		I	otal	
	_	2020		2019		2020		2019		2020	-	2019
Land	\$	11,272,683	\$	10,648,834	\$	1,546,370	\$	1,539,770	\$	12,819,053	\$	12,188,604
Construction in Progress Building and Improvements		921,134 8,332,313		350,793 7,709,524		5,522,961 58,780,491		7,255,078 52,954,438		6,444,095 67,112,804		7,605,871 60,663,962
Machinery and Equipment Infrastructure		3,602,894 4,352,016		3,790,239 4,115,639		1,539,088		1,888,822		5,141,982 4,352,016		5,679,061 4,115,639
Total	\$	28,481,040	\$	26,615,029	\$	67,388,910	\$	63,638,108	\$	95,869,950	\$	90,253,137

In the governmental funds major additions included land for conservation, 8 police vehicles, a license plate reader and gate access control system, a fire pumper truck, decontamination system, 2 facilities and street trucks, 5 grasshopper mowers, a scissor lift, generator, and the historic Peck Center windows.

In the business-type funds major additions included golf course equipment, fuel farm rehabilitation, 2 vehicles, solar panel field, 500,000-gallon water storage tank, new marina northern attenuator and docks, gravity line rehabilitation, submersible pumps, street sweeper, and various other utility and stormwater improvement projects.

More detailed information about the City's capital assets is presented in Note 6 of the financial statements.

#### LONG-TERM DEBT

At the end of the fiscal year, the City had total long-term debt outstanding of \$59,031,362. Of this amount, \$29,735,337 represents bonds and a direct borrowing secured solely by specified revenue sources. More detailed information about the City's long-term debt is presented in Note 8 to the financial statements.

The Series 2013A utility bonds continue to have an A1 rating by Moody's Investor Services. This rating reflects the utility's solid financial position and liquidity supported by ample cash reserves, a strong annual debt service coverage and sufficient capacity.

The City has two letters of credit Series 2018 and 2019 for a total amount drawn of \$7,968,352 for the construction of the Southern and Northern Attenuator and docks at the Marina. These Letters of Credit are due in July 2021. The City intends to refinance this debt long term.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

According to the Nassau County Property Appraiser the City of Fernandina Beach's current gross taxable value is \$2,748,780,293. This represents an increase of 9.6% or \$241,151,210 when compared to the prior year. The City's millage rate of \$5.4683 adopted for fiscal year 2021 is expected to generate \$15,031,155 in Ad Valorem taxes. The above increases are evidence that the outlook for fiscal 2021 is good.

While COVID-19 impacted the state and local economy, the economic recovery is evident. The City continues to see new businesses opening, citizens returning to work and tourists once again enjoying the City's beautiful beaches.

#### **REQUEST FOR INFORMATION**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have any questions about the report or need additional financial information, contact the City's Comptroller at City of Fernandina Beach, 204 Ash Street, Fernandina Beach, Florida 32034.

# **BASIC FINANCIAL STATEMENTS**

# STATEMENT OF NET POSITION SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Go	overnmental Activities	iness-Type ctivities	Total
Assets				
Cash and Investments	\$	18,097,702	\$ 13,478,179	\$ 31,575,881
Receivables, Net		522,870	1,767,333	2,290,203
Due from Other Governments		576,612	2,228,875	2,805,487
Inventories		44,158	68,586	112,744
Prepaids		694,290	167,245	861,535
Restricted Assets:				
Cash and Investments		-	2,443,590	2,443,590
Capital Assets:				
Non-Depreciable		12,193,817	7,069,331	19,263,148
Depreciable, Net		16,287,223	 60,319,579	 76,606,802
Total Assets		48,416,672	 87,542,718	 135,959,390
Deferred Outflows of Resources				
Unamortized Refunding Loss		-	105,216	105,216
Pension Related		4,620,893	767,870	5,388,763
OPEB Related		615,049	 158,723	773,772
Total Deferred Outflows of Resources		5,235,942	 1,031,809	 6,267,751
Liabilities				
Accounts Payable and Accrued Expenses		869,425	493,797	1,363,222
Unearned Revenue		-	243,310	243,310
Accrued Interest		4,921	154,595	159,516
Deposits		-	294,498	294,498
Long-Term Liabilities:				
Due Within One Year		2,377,415	10,372,241	12,749,656
Due in More Than One Year		15,285,582	 30,996,124	 46,281,706
Total Liabilities		18,537,343	 42,554,565	 61,091,908
Deferred Inflows of Resources				
Pension Related		602,866	140,310	743,176
OPEB Related		465,792	 120,203	 585,995
Total Deferred Inflows of Resources		1,068,658	 260,513	 1,329,171
Net Position				
Net Investment in Capital Assets		27,439,500	29,141,671	56,581,171
Restricted for:				
Building Inspection		3,030,206	-	3,030,206
Public Safety		143,980	-	143,980
Land Conservation		7,022	-	7,022
Community Development		95,967	-	95,967
Debt Service		-	137,333	137,333
Capital Improvements		4,009,333	1,919,142	5,928,475
Unrestricted		(679,395)	 14,561,303	 13,881,908
Total Net Position	\$	34,046,613	\$ 45,759,449	\$ 79,806,062

See accompanying notes.

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

					Prog	ram Revenues		Net (Expense) Revenue and Changes in Net Position						
Function/Program Activities		Charges Expenses Service			r Operating Grants and Contributions			pital Grants Contributions	Go	overnmental Activities		siness-Type Activities		Total
Governmental Activities		-												
General Government	\$	5,071,080	\$	129,411	\$	23,553	\$	-	\$	(4,918,116)	\$	-	\$	(4,918,116)
Public Safety		12,632,726		2,205,266		399,830		2,238		(10,025,392)		-		(10,025,392)
Physical Environment		232,336		129,126		98,095		-		(5,115)		-		(5,115)
Transportation		2,296,521		-		53,289		-		(2,243,232)		-		(2,243,232)
Economic Environment		69,185		-		-		-		(69,185)		-		(69,185)
Human Services		383,930		-		-		-		(383,930)		-		(383,930)
Culture and Recreation		3,769,815		1,107,278		-		864,257		(1,798,280)		-		(1,798,280)
Interest on Long-Term Debt		34,211		-		-		-		(34,211)		-		(34,211)
Total Governmental Activities		24,489,804		3,571,081		574,767	1	866,495		(19,477,461)		-		(19,477,461)
Business-Type Activities														
Golf		1,591,193		1,148,859		708		-		-		(441,626)		(441,626)
Airport		1,293,876		860,670		-		311,029		-		(122,177)		(122,177)
Sanitation		2,652,962		2,707,115		-		-		-		54,153		54,153
Sewer and Water		7,459,307		11,417,150		-		80,207		-		4,038,050		4,038,050
Stormwater		1,100,082		907,234		-		739,160		-		546,312		546,312
Marina		1,133,208		509,354		-		1,820,875		-		1,197,021		1,197,021
Total Business-Type Activities		15,230,628		17,550,382		708		2,951,271		-		5,271,733		5,271,733
Total Government Activities	\$	39,720,432	\$	21,121,463	\$	575,475	\$	3,817,766		(19,477,461)		5,271,733		(14,205,728)

General Revenues			
Property Taxes	15,798,230	-	15,798,230
Franchise and Utility Taxes	3,324,199	-	3,324,199
Half-Cent Sales Tax	836,880	-	836,880
State Revenue Sharing	338,250	-	338,250
Discretionary Sales Surtax	1,781,241	-	1,781,241
Local Option Gas Tax	344,868	-	344,868
Insurance Premium Tax	262,511	-	262,511
Other Miscellaneous	175,226	74,266	249,492
Investment Earnings	212,694	247,427	460,121
Transfers	(408,300)	408,300	-
Total General Revenues and Transfers	22,665,799	729,993	23,395,792
Change in Net Position	3,188,338	6,001,726	9,190,064
Net Position, Beginning of Year	30,858,275	39,757,723	70,615,998
Net Position, End of Year	\$ 34,046,613	\$ 45,759,449	\$ 79,806,062

See accompanying notes.

# BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	 General Fund	Impi	apital rovement Fund	Go	Other overnmental Funds	Go	Total overnmental Funds
Assets Cash and Investments Accounts Receivable, Net of Allowance	\$ 8,069,499	\$	-	\$	10,013,165	\$	18,082,664
for Uncollectible Accounts Due from Other Funds	513,655 47,472		-		8,500		522,155 47,472
Due from Other Governments	566,301		-		- 10,311		576,612
Prepaid Expenses	 694,290		-		-		694,290
Total Assets	 9,891,217		-		10,031,976		19,923,193
Liabilities, Deferred Inflows of Resources and Fund Balances							
Liabilities							
Accounts Payable and Accrued Expenses	781,346		11		74,673		856,030
Due to Other Funds	 -		47,472		-		47,472
Total Liabilities	781,346		47,483		74,673		903,502
Fund Balances							
Non-Spendable:	604.000						604 200
Prepaids Restricted for:	694,290		-		-		694,290
Building Inspection	-		_		3,030,206		3,030,206
Public Safety	2,759		-		141,221		143,980
Land Conservation	_,,		-		7,022		7,022
Community Development	-		-		95,967		95,967
Capital Improvements	-		-		4,009,333		4,009,333
Committed for:							
Conservation and Resource							
Management	-		-		280,036		280,036
Historical District Trust	-		-		56,332		56,332
Greenway Trust Cemetery	334		-		- 1,097,874		334 1,097,874
Emergencies	4,556,477		_		- 1,057,874		4,556,477
Assigned for:	.,,						.,,
Capital Improvements	-		-		-		-
Cemetery	-		-		27,449		27,449
Land Conservation	-		-		1,207,000		1,207,000
Debt Service	-		-		4,863		4,863
Subsequent Year's Budget	1,544,522		-		-		1,544,522
Unassigned Total Fund Balances	 2,311,489 9,109,871		<u>(47,483)</u> (47,483)		- 9,957,303		2,264,006 19,019,691
	 5,105,071		(+7,403)		5,557,505		13,013,031
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 9,891,217	\$		\$	10,031,976	\$	19,923,193

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

Fund Balance - Total Governmental Funds		\$ 19,019,691
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		28,139,751
Certain pension related amounts are being deferred and amortized over a period of years or are being deferred as contributions to the pension plan made after the measurement date:		
Deferred Outflows Related to Pensions and OPEB Deferred Inflows Related to Pensions and OPEB	\$ 5,235,942 (1,068,658)	4,167,284
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Net Pension Liability Total OPEB Liability Bonds Payable Notes Payable Capital Lease Payable Compensated Absences Accrued Interest	 (13,314,290) (1,971,291) (417,000) (577,933) (46,606) (1,313,086) (4,921)	(17,645,127)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of internal service funds are reported with governmental activities.		365,014
Net Position of Governmental Activities		\$ 34,046,613

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	 General Fund	In	Capital nprovement Fund	Go	Other vernmental Funds	Go	Total overnmental Funds
Revenues							
Taxes, Licenses, and Permits	\$ 21,876,652	\$	-	\$	1,880,686	\$	23,757,338
Intergovernmental	2,014,709		877,526		200,955		3,093,190
Charges for Services	1,134,284		-		124,805		1,259,089
Fines and Forfeitures	32,687		-		26,726		59,413
Other	 202,411		171,329		771,017		1,144,757
Total Revenues	 25,260,743		1,048,855		3,004,189		29,313,787
Expenditures							
Current:							
General Government	4,752,929		630		14,232		4,767,791
Public Safety	10,351,031		-		1,205,776		11,556,807
Physical Environment	-		8,934		186,916		195,850
Transportation	1,533,888		150,942		-		1,684,830
Economic Environment	69,185		-		-		69,185
Human Services	383,930		-		-		383,930
Culture and Recreation	2,998,611		-		-		2,998,611
Debt Service:							
Principal	117,336		685,090		404,000		1,206,426
Interest	3,264		16,337		19,376		38,977
Capital Outlay	795,604		1,245,516		2,504,588		4,545,708
(Total Expenditures)	 (21,005,778)		(2,107,449)		(4,334,888)		(27,448,115)
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	 4,254,965		(1,058,594)		(1,330,699)		1,865,672
Other Financing Sources (Uses)							
Transfers in	576,000		1,455,700		4,928,924		6,960,624
Transfers (out)	(7,388,924)		-		-		(7,388,924)
Total Other Financing	 ()/- /						()/- /
Sources (Uses)	 (6,812,924)		1,455,700		4,928,924		(428,300)
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures							
and Other Financing Uses	(2,557,959)		397,106		3,598,225		1,437,372
Fund Balances, Beginning of Year	 11,667,830		(444,589)		6,359,078		17,582,319
Fund Balances, End of Year	\$ 9,109,871	\$	(47,483)	\$	9,957,303	\$	19,019,691

See accompanying notes.

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:		
Net Change in Fund Balance - Total Governmental Funds		\$ 1,437,372
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense:		
Expenditures for Capital Assets (Current Year Depreciation)	\$ 4,545,708 (2,517,892)	2,027,816
The net effect of various miscellaneous transactions involving capital assets (i.e. sales, transfers, trade-ins, donations) are not recorded in the governmental fund statements.		
Loss on Disposal of Fixed Assets		(125,587)
Repayments of installment/bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position:		
Repayments of Principal		1,206,426
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds until measurable and available. This is the net effect of timing differences in revenue recognition between the accrual basis and modified accrual basis of accounting.		(1,292,790)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:		
Accrued Interest Payable Compensated Absences Change in Pension Liabilities and Related Deferred Outflows/Inflows Change in OPEB Liabilities and Related Deferred Outflows/Inflows	 4,767 (70,313) 93,073 (109,000)	(81,473)
Internal service funds are used by management to charge the cost of certain activities, such as the costs of the central garage, to individual funds. The net revenue (expense) of the internal service funds is		
reported with governmental activities.		 16,574
Change in Net Position of Governmental Activities		\$ 3,188,338

# STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Airport	Sanitation	Sewer and Water	Marina	Other Enterprise		Internal Services
	Fund	Fund	Fund	Fund	Funds	Total	Fund
Assets							
Current Assets:							
Cash and Investments	\$ 622,617	111,643	\$ 12,349,502	\$ 551	\$-	\$ 13,084,313	\$ 408,904
Accounts Receivable, Net of							
Allowance for Uncollectible							
Accounts	69,007	372,458	1,199,489	1,984	117,607	1,760,545	7,503
Due from Other Governments	127,783	-	-	1,753,092	348,000	2,228,875	-
Due from Other Funds	-	-	6,049,084	-	-	6,049,084	-
Prepaid Expenses	1,001	-	1,884	153,813	8,730	165,428	1,817
Inventories	-	-	27,951	-	40,636	68,587	44,158
Total Current Assets	820,408	484,101	19,627,910	1,909,440	514,973	23,356,832	462,382
Non-Current Assets:							
Restricted Cash and Investments	21,900	49,882	2,352,562	418	18,828	2,443,590	-
Capital Assets, Net, Where							
Applicable, of Accumulated							
Depreciation	16,711,957	-	30,103,387	12,055,741	8,448,112	67,319,197	411,002
Total Non-Current Assets	16,733,857	49,882	32,455,949	12,056,159	8,466,940	69,762,787	411,002
Total Assets	17,554,265	533,983	52,083,859	13,965,599	8,981,913	93,119,619	873,384
Deferred Outflows of Resources							
Unamortized Loss on Refunding	-	-	105,216	-	-	105,216	-
Pension Related	49,759	-	611,117	-	106,994	767,870	-
OPEB Related	7,936	-	130,946	-	19,841	158,723	-
Total Deferred Outflows	,,	_	<u> </u>				
of Resources	57,695	-	847,279	-	126,835	1,031,809	-

See accompanying notes.

# STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

	Airport Fund		Sanitation Fund		Sewer and Water Fund		Marina Fund		Other Enterprise Funds		Total		Internal Services Fund	
Liabilities														
Current Liabilities:														
Accounts Payable and Accrued														
Expenses	\$	27,709	\$	226,907	\$	90,089	\$	20,958	\$	112,455	\$	478,118	\$	29,074
Capital Leases Payable, Current Portion		-		-		-		-		36,497		36,497		-
Current Portion of Revenue Bonds														
and Notes		82,000		-		1,648,000		351,000		111,067		2,192,067		-
Accrued Interest		2,777		-		92,199		56,130		3,489		154,595		-
Customer Deposits		21,900		49,882		203,888		-		18,828		294,498		-
Due to Other Funds		-		-		-		4,644,735		1,404,349		6,049,084		-
Line of Credit Payable		-		-		-		7,968,353		-		7,968,353		-
Unearned Revenue		129,594		-		-		11,339		102,377		243,310		-
Compensated Absences		41,369		-		78,304		-		24,739	_	144,412		53,703
Total Current Liabilities		305,349		276,789		2,112,480		13,052,515		1,813,801		17,560,934		82,777
Non-Current Liabilities:					_									
Revenue Bonds and Notes Payable		1,071,000		-	2	5,075,724		1,857,000		152,232		28,155,956		-
Other Postemployment Benefits		25,436		-		419,694		-		63,589		508,719		-
Net Pension Liability		151,081		-		1,855,509		-		324,859	_	2,331,449		-
Total Non-Current Liabilities		1,247,517		-		7,350,927		1,857,000		540,680		30,996,124		-
Total Liabilities		1,552,866		276,789	2	9,463,407		14,909,515		2,354,481		48,557,058		82,777
Deferred Inflows of Resources														
Pension Related		9,092		-		111,669		-		19,550		140,311		-
OPEB Related		6,010		-		99,168		-		15,025		120,203		-
Total Deferred Inflows of Resources		15,102		-		210,837		-		34,575		260,514		-
Net Position														
Net Investment in Capital Assets		15,558,957		-		3,484,879		1,879,806		8,148,316		29,071,958		411,002
Restricted		-		-		2,056,475		-		-		2,056,475		, -
Unrestricted		485,035		257,194		7,715,540		(2,823,722)		(1,428,624)		14,205,423		379,605
Total Net Position	\$	16,043,992	\$	257,194	\$2	3,256,894	\$	(943,916)	\$	6,719,692		45,333,856	\$	790,607
Adjustment to Reflect the Consolidation of Internal														

Service Fund Activities

Net Position of Business-Type Activities

425,593 \$ 45,759,449

See accompanying notes.

# STATEMENT OF REVENUES, EXPENSES, AND **CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS** FOR THE YEAR ENDED SEPTEMBER 30, 2020 **CITY OF FERNANDINA BEACH, FLORIDA**

	Airport Fund	Sanitation Fund	5	Sewer and Water Fund				Other Enterprise Funds		Total		Internal Services Fund
Operating Revenues												
Charges for Services	\$ 2,142	\$ 2,707,115	\$	10,596,990	\$	-	\$	2,051,004	\$	15,357,251	\$	1,835,068
Fees, Rentals, and Other	858,528			820,160		509,354		5,089		2,193,131		677
Total Operating Revenues	860,670	2,707,115		11,417,150		509,354		2,056,093		17,550,382		1,835,745
Operating Expenses												
Personnel Services	208,314	-		1,919,118		110,882		406,912		2,645,226		848,845
Materials, Supplies, and Other	252,143	2,652,962		2,307,991		708,730		1,607,015		7,528,841		741,100
Depreciation and Amortization	797,992			2,250,365		77,267		571,922		3,697,546		107,158
(Total Operating Expenses)	(1,258,449)	(2,652,962)		(6,477,474)		(896,879)		(2,585,849)		(13,871,613)		(1,697,103)
Operating (Loss) Income	(397,779)	54,153		4,939,676		(387,525)		(529,756)		3,678,769		138,642
Non-Operating Revenues (Expense)												
Interest Income	5,387	1,705		238,192		-		215		245,499		8,503
Intergovernmental Revenue	-	-		-		-		708		708		-
Gain(Loss) on Sale of Capital Assets	-	-		-		-		(94,027)		(94,027)		58,762
Other Non-Operating Income (Expense)	2,603	74,714		4,080		(136,476)		(11,179)		(66,258)		-
Interest Expense	(35,427)			(1,048,714)		(236,329)		(11,399)		(1,331,869)		-
Total Non-Operating Revenues												
(Expense)	(27,437)	76,419		(806,442)		(372,805)		(115,682)		(1,245,947)	_	67,265
(Loss) Income Before Contributions												
and Operating Transfers	(425,216)	130,572		4,133,234		(760,330)		(645,438)		2,432,822		205,907
Capital Grants and Contributions	311,029			80,207		1,820,875		739,160		2,951,271		-
Transfers												
Transfers in	-	-		-		300,000		715,000		1,015,000		20,000
Transfers (out)		(56,000)		(540,000)		-		-		(596,000)		(10,700)
Total Transfers	-	(56,000)		(540,000)		300,000		715,000		419,000		9,300
Change in Net Position	(114,187)	74,572		3,673,441		1,360,545		808,722		5,803,093		215,207
Net Position, Beginning of Year	16,158,179	182,622		19,583,453		(2,304,461)		5,910,970		39,530,763		575,400
Net Position, End of Year	\$ 16,043,992	\$ 257,194	\$	23,256,894	\$		\$	6,719,692	\$	45,333,856	\$	790,607
		Change in Net F	Positio	n - Above					Ś	5,803,093		
		-		d Activities in th	ne Ent	erprise Funds			т	198,633		
		Change in Net F				•			Ś	6,001,726		

See accompanying notes.

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

		Airport Fund	g	Sanitation Fund		Sewer and Water Fund		Marina Fund	I	Other Enterprise Funds	Total	Internal Services Fund
Cash Flows from Operating Activities	-				_							
Cash Received from Customers and Others	\$	748,308	\$	2,624,783	\$	11,272,363	\$	519,340	\$	2,059,367	\$ 17,224,161	\$ 4,701
Cash Received for Interfund Services		-		-		-		-		-	-	1,835,721
Cash Paid to Suppliers		(263 <i>,</i> 592)		(2,677,078)		(1,350,329)		(855,272)		(1,582,065)	(6,728,336)	(741,100)
Cash Paid for Interfund Services		(18,721)		(92,000)		(944,979)		-		(54,636)	(1,110,336)	-
Cash Paid to Employees		(203,071)		-		(1,967,443)		(110,882)		(445,454)	 (2,726,850)	 (847,139)
Net Cash Provided by (Used in) Operating Activities		262,924		(144,295)		7,009,612		(446,814)		(22,788)	 6,658,639	 252,183
Cash Flows from Non-Capital Financing Activities												
Due to/from Other Funds		-		-		(1,439,761)		1,295,657		144,104	-	(44,675)
Non-Operating Revenues (Expenses)		7,333		74,714		4,079		(136,477)		(799)	(51,150)	7,504
Transfers in		-		-		-		300,000		715,000	1,015,000	20,000
Transfers (out)		-		(56,000)		(540,000)		-		-	(596,000)	(10,700)
Net Cash Provided by (Used in)							-					
Non-Capital Financing Activities		7,333		18,714		(1,975,682)		1,459,180		858,305	 367,850	 (27,871)
Cash Flows from Capital and Related Financing Activities												
Principal Paid on Revenue Bonds		(79,000)		-		(1,707,606)		(343,999)		(109,138)	(2,239,743)	-
Proceeds from Line of Credit		-		-		-		3,148,351		-	3,148,351	-
Acquisition and Construction of Capital Assets		(481,609)		-		(1,814,301)		(3,795,714)		(1,340,779)	(7,432,403)	51,630
Interest Paid		(35,617)		-		(1,046,520)		(219,569)		(9 <i>,</i> 439)	(1,311,145)	-
Capital Grants		297,970		-		80,207		198,421		507,610	1,084,208	-
Net Cash Provided by (Used in) Capital												
and Related Financing Activities		(298,256)		-		(4,488,220)		(1,012,510)		(951,746)	(6,750,732)	 51,630
Cash Flows from Investing Activities												
Interest Received		5,387		1,706		238,192		-		215	245,500	999
Net Cash Provided by (Used in) Investing Activities		5,387		1,706		238,192		-		215	 245,500	 999
Net Increase (Decrease) in Cash and Cash Equivalents		(22,612)		(123,875)		783,902		(144)		(116,014)	521,257	276,941
Cash and Cash Equivalents, Beginning of Year		667,129		285,400		13,918,162		1,113		134,842	 15,006,646	 131,963
Cash and Cash Equivalents, End of Year	\$	644,517	\$	161,525	\$	14,702,064	\$	969	\$	18,828	\$ 15,527,903	\$ 408,904

See accompanying notes.

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

#### Sewer and Internal Airport Sanitation Water Marina Other Services Fund Fund Fund Fund Funds Total Fund Included on the Accompanying Statement of **Net Position As Follows** Current Assets: \$ 622,617 \$ 111,643 \$ 12,349,502 \$ 551 \$ 13,084,313 \$ 408,904 Cash and Investments \$ **Restricted Assets:** Cash and Investments 21,900 49,882 418 18,828 2,443,590 2,352,562 Ś \$ \$ \$ \$ \$ \$ 644,517 161,525 14,702,064 969 18,828 408,904 Total 15,527,903 **Reconciliation of Operating Income (Loss) to Net** Cash Provided by (Used in) Operating Activities **Operating Income (Loss)** (529,756) \$ Ś (397,779) \$ 54,153 Ś 4,939,676 \$ (387,525) \$ 3,678,769 \$ 138,642 Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities: 797,992 2,250,365 77,267 571,922 3,697,546 107,158 Depreciation and Amortization Changes in Assets - Decrease (Increase) and Liabilities - Increase (Decrease): Accounts Receivable (68, 832)(41,745)(1,353)(10,707)(122, 637)(24) -Due from Other Governmental Units (11, 356)(11, 356)Inventories 3,443 3,221 6,664 (274)\_ -Prepaid Expenses (330) (910) (153, 813)428 (154, 625)(86) Accounts Payable and Accrued Expenses (29, 841)(116, 116)10,150 7,271 (34, 480)(163,016)5,061 Unearned Revenues 11,339 18,849 (74,868) (105,056)-**Customer Deposits** 4,050 (13, 500)(103,042)(4,868) (117, 360)\_ -**Compensated Absences** 10,785 5,328 (35, 250)(19, 137)1,706 **OPEB Liability and Related Deferrals** 2,295 122,741 (15, 476)109,560 Net Pension Liability and Related Deferrals (7,836) (135, 816)(27, 249)(170,901)**Total Adjustments** 660,703 (198, 448)2,069,936 (59,289) 506,968 2,979,870 113,541 Net Cash Provided by (Used in) Operating Activities 262,924 (144, 295)7,009,612 (446,814) (22,788)6,658,639 \$ Ś Ś Ś Ś Ś Ś 252,183 Supplemental Disclosure of Non-Cash Activities Amortization of Bond Premium \$ \$ \$ (132,606) \$ \$ \$ (132,606) \$ \_ --8,252 Amortization of Refunding Loss 8,252 \_ -

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Pension Trust Funds						
Assets							
Cash and Cash Equivalents	\$	3,221,126					
Contributions Receivable		262,511					
Interest Receivable		60,577					
Prepaid Benefits		256,137					
Investments, at Fair Value:							
U.S. Government Bonds and Bills		1,399,201					
Mortgages and Federal Agency Securities		3,749,132					
Corporate Bonds		5,585,542					
Real Estate Fund		4,964,473					
Equities		32,931,869					
Total Investments		48,630,217					
Total Assets		52,430,568					
Total Liabilities							
Net Position Held in Trust for Pension Benefits	\$	52,430,568					

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

Additions	Pension Trust Funds						
Contributions:							
State of Florida	\$ 263,555						
Employer	2,811,663						
Plan Members	729,366						
Total Contributions	3,804,584						
Investment Earnings:							
Interest and Dividends	1,123,146						
Net Increase in the Fair Value of Investments	2,038,042						
Investment Expenses	(147,556)						
Total Investment Earnings	3,013,632						
Total Additions	6,818,216						
Deductions							
Benefit Payments	2,996,071						
Administrative Expense	135,279						
(Total Deductions)	3,131,350						
Change in Net Position	3,686,866						
Net Position, Beginning of Year	48,743,702						
Net Position, End of Year	\$ 52,430,568						

## Note 1 - Summary of Significant Accounting Policies

The accounting policies of the City of Fernandina Beach, Florida (the City) conform to generally accepted accounting principles for governmental entities. The following is a summary of significant accounting policies:

## A. Reporting Entity

The City is a municipality governed by a Commission Manager form of Government. The City was incorporated in 1951 pursuant to Chapter 27543, Laws of Florida. As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the City (the primary government) and its component units. The City has one blended component unit, the Community Redevelopment Agency of Fernandina Beach (CRA). The CRA was established to provide a method of eliminating blighted areas, expanding employment opportunities, and providing an environment for the social and economic growth of an area designated by Resolution 2004-71 in 2005. The City Commission serves as the Governing Board of the CRA. In addition, the City has operational responsibility for the CRA. Therefore, it was determined that the CRA should be treated as a blended component unit, and included as part of the primary government for financial reporting purposes. The CRA is presented in the financial statements of the City as a special revenue fund.

## B. Government-Wide and Fund Financial Statements

The government–wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities,* which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities,* which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function of segment; and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

- The government reports the following major governmental funds:
  - The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
  - The *capital improvement fund* accounts for the resources accumulated for major capital improvements, major equipment purchases, and major repairs and renovations.

- The government reports the following major proprietary funds:
  - The *airport fund* accounts for the activities of the government's airport operations.
  - The *sanitation fund* accounts for the activities of the government's sanitation operations.
  - The *sewer and water fund* accounts for the activities of the government's water distribution and sewer collection operations.
  - The marina fund accounts for the activities of the government's marina operations.
- Additionally, the government reports the following fund types:
  - The *internal services funds* account for fleet management, utility billing services, and utility administration services provided to other departments or agencies of the government on a cost reimbursement basis.
  - The *pension trust funds* account for the activities of the general employees' pension and the firefighters' and police officers' pension plans which accumulate resources for defined benefit payments to qualified employees.

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to the general rule are for interfund services provided and used between functions.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or as soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt services expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the government.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the government's enterprise funds and of the government's internal service funds are charges to customers for sales and services. The government also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance

## Cash and Investments

The City maintains an accounting system in which substantially all cash and investments are recorded and are reflected as pooled cash and investments, except for the pension trust fund investments, and certain other investments purchased under the requirements of bond covenants. For purposes of the statement of cash flows for the proprietary fund types, cash and cash equivalents include demand deposits, certificates of deposit, petty cash, state pooled investments, and equity in pooled cash and investments. Equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and have an original maturity of three months or less.

## **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "interfund receivables/payables" (i.e., the current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

## **Inventories and Prepaid Items**

All inventories are valued at cost using the first-in/first-out (FIFO) method. The cost of inventories is recorded as expenditures/expenses when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

# **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. For financial reporting purposes, capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 for governmental funds or \$2,500 for enterprise funds and an estimated useful life in excess of one year. Such assets are recorded at historical costs or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant, equipment, and infrastructure assets of the City are depreciated using the straightline method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	15-30
Infrastructure	15-60
Vehicles	5
Office Equipment	10
Computer Equipment	5

## **Compensated Absences**

It is the government's policy to permit employees to accumulate earned but unused vacation pay, sick pay, and/or personal time off (PTO) benefits. All vacation pay, sick pay, and PTO is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

## Long-Term Liabilities

Long-term debt and other liabilities are reported in the applicable governmental activities, businesstype activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **Deferred Inflows/Outflows of Resources**

Deferred outflows of resources represent the consumption of net position that is applicable to a future reporting period and will not be recognized as an outflow of resources until that future time. Deferred inflows of resources represent the acquisition of net position that is applicable to a future reporting period and, therefore, will not be recognized as an inflow of resources until that future time. Deferred outflows have a positive effect on net position, similar to assets, while deferred inflows have a negative effect on net position. The City reports the following deferred inflows and outflows of resources:

*Unamortized Refunding Loss*—the difference between the net reacquisition cost of new debt and the net carrying amount of old debt. This refunding loss is amortized to expense over the remaining term of the new debt using the straight-line method.

Pension and OPEB Related—the differences between expected and actual earnings on plan investments and expected and actual experience with regard to economic or demographic factors in the measurement of total pension and OPEB liability are reported as deferred inflows or outflows of resources, to be recognized in expense as disclosed in Note 9 and Note 10. Employer contributions made between the net pension or total OPEB liability measurement date and the employer's fiscal year-end are recognized as deferred outflows of resources, to be recognized as a reduction of the net pension or total OPEB liability in the subsequent fiscal year.

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's pension plans and additions to/deductions from pension plan net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Net Position**

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components:

- Net Investment in Capital Assets—consists of capital assets, net of accumulated depreciations and amortization, and reduced by the outstanding balances of any long-term borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- Restricted—consists of non-capital assets that must be used for a particular purpose as specified by creditors, contributors, grantors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- Unrestricted—consists of assets that do not meet the definition of net investment in capital assets or restricted net position.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

## Fund Balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called fund balance. The City's governmental funds report the following, based on the nature of any limitations requiring the use of resources for specific purposes:

- Non-Spendable—This component of fund balance consists of amounts that cannot be spent because (a) they are not expected to be converted to cash, or (b) they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.
- Restricted—This component of fund balance consists of amounts that are constrained either (a) externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments), or (b) by law through constitutional provisions or enabling legislation.

- Committed—This component includes amounts that can only be used for the specific purposes determined by a formal action of the City's highest level of decision-making authority. Formal actions include ordinances (for more permanent regulations) and resolutions (for shorter term actions) approved by the City Commission. Ordinances require two readings for approval, and therefore, are technically considered the most binding. This formal action must occur prior to the end of the reporting period, but the amount of the commitment may be determined in the subsequent period.
- Assigned—This component of fund balance consists of amounts that are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. The City Commission may also assign fund balance, as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment.
- Unassigned—This classification is used for (a) deficit unrestricted fund balances in any governmental fund, or (b) fund balances within the General Fund that are not restricted, committed, or assigned.

The City passed Resolution 2012-128 which formally established a fund balance policy. As part of this policy, the City committed a portion of fund balance for unanticipated events or emergencies. An amount of fund balance in the General Fund at the end of each fiscal year is to be committed equal to the lesser of all otherwise unrestricted, uncommitted, or unassigned balances or 20% of the subsequent year's General Fund budget for expenditures. This committed amount can only be used for the purpose of ensuring the maintenance of services to the public during emergency or disaster situations, or for a major unanticipated event that was not budgeted for in the approved budget. Expenditures from these funds for an emergency must be approved by the City Manager and reported to the City Commission within 30 days of the emergency. Expenditures from these funds made for major unanticipated events require City Commission approval and subsequent modification to the General Fund budget.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources (committed, assigned, and unassigned) as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use, it is the City's policy to use committed resources first, then assigned, and then unassigned as needed.

## Note 2 - Property Tax Calendar

Property taxes are billed and collected for the City by the County Tax Collector according to Florida Statute, under the following calendar:

Valuation Date:	January 1
Levy Date:	November 1
Due Date:	November 1 through March of the Following Year
Delinquency Date:	April 1, of the Following Year

## Note 3 - Stewardship, Compliance, and Accountability

## **Budgetary Information**

The City Charter, Sections 71 through 72, specifies the budget procedures. A brief description is as follows:

- The City Manager is responsible for preparation and submission of a proposed budget to the Commission no later than August 1. The budget includes proposed expenditures and the means to finance them.
- Public hearings are held to obtain taxpayer comments.
- On or before the last day of the fiscal year, the budget is adopted by ordinance.
- The City Manager is authorized to transfer part or all of any unencumbered appropriation balance among programs within a department, office, or agency not to exceed \$7,500. Upon written request by the City Manager, the Commission, by motion, may transfer part or all of any unencumbered appropriation balance from one department, office, or agency to another.
- Budgets are prepared in accordance with accounting principles generally accepted in the United States
  of America for governmental fund types.

A detailed budgetary comparison schedule in sufficient detail to demonstrate compliance at the legal level of budgetary control may be found at <u>www.fbfl.org</u> or by contacting the City's Comptroller at City of Fernandina Beach, 204 Ash Street, Fernandina Beach, Florida 32034.

## Note 4 - Cash and Investments

At year-end, the carrying amount of the City's cash deposits was \$23,310,193 and the bank balance was \$24,471,840. The bank balance was covered by federal depository insurance or by collateral held by the City's custodial bank which is pledged to a state trust fund that provides security for amounts held in excess of Federal Deposit Insurance Corporation (FDIC) coverage in accordance with the *Florida Security for Public Deposits Act*, Chapter 280, Florida Statutes.

The *Florida Security for Public Deposits Act* established guidelines for qualification and participation by banks and savings associations, procedures for the administration of the collateral requirements and characteristics of eligible collateral.

The total cash and cash equivalents and investment balances of the City at September 30, 2020, are comprised of the following items:

	Amount	Credit Rating	Investment Maturity
Cash and Cash Equivalents		_	-
Petty Cash on Hand	\$ 3,540		
Cash in Checking Accounts	23,310,193		
Total Cash and Cash Equivalents	23,313,733		
Investments			
Investment with State Board of			
Administration:			
Florida Prime	6,212,233	AAAm	Less Than 1 Year
Certificates of Deposit	4,493,505	Unrated	Less Than 1 Year
Total Investments	10,705,738		
Total Cash, Cash Equivalents, and			
Investments	<u>\$ 34,019,471</u>		
As Presented in the Accompanying Stateme	ent of Net Position:		
Cash and Investments	\$ 31,575,881		
Cash and Equivalents, Restricted	2,443,590		
Total Cash, Cash Equivalents, and			

Governmental entities are required to record investments at fair value, unless an exception applies, and disclose the fair value measurement and hierarchy. Investments in non-participating interest-earning investment contracts (certificates of deposit) are recorded at cost and are excluded from fair value measurement.

<u>\$ 34,019,471</u>

The City's investment with the State Board of Administration (Florida PRIME) qualifies under the provisions of GASB Statement No. 79, to be measured at amortized cost for financial reporting purposes. The Florida PRIME generally has no limitations or restrictions on participant withdrawals including redemption notices and maximum transaction amounts. With regard to redemption gates, the SBA may, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, limit contributions to or withdrawals from the trust fund for up to 17 days.

## **Restricted Cash**

Investments

Restricted cash and cash equivalents at September 30, 2020 in the Enterprise Funds are as follows:

Enterprise Fund	ustomer Deposits	Renewal and placement	Debt Service	spent Debt Proceeds	 Impact Fees	 Total		
Sanitation	\$ 49,882	\$ -	\$ -	\$ -	\$ -	\$ 49,882		
Sewer and Water	203,888	200,000	229,531	-	1,719,143	2,352,562		
Stormwater	18,828	-	-	-	-	18,828		
Airport	21,900	-	-	-	-	21,900		
Marina	 -	-	 -	418	 -	 418		
Total	\$ 294,498	\$ 200,000	\$ 229,531	\$ 418	\$ 1,719,143	\$ 2,443,590		

## **Pension Investments**

The City's pension trust funds contain cash and money market funds of \$3,221,126. Listed below are the investments and maturities in the City's pension trust funds at September 30, 2020:

		Investment Maturities										
	Fair		Less Than						More Than			
Investment Type	 Value		1 Year	1-5	Years	6	-10 Years		10 Years			
Equities	\$ 32,931,869	\$	32,931,869	\$	-	\$	-	\$	-			
Mortgages	3,749,132		7		-		123,185		3,625,940			
U.S. Government Securities	1,399,201		-		-		1,399,201		-			
Corporate Bonds	5,585,542		844,743	2,	872,841		1,250,484		617,474			
Real Estate Fund	4,964,473		4,964,473		-		-		-			
Total	\$ 48,630,217	\$	38,741,092	\$2,	872,841	\$	2,772,870	\$	4,243,414			

## **Authorized Investments**

The City has adopted an investment policy for operating funds pursuant to Florida State Statutes. The objectives of the policy are to provide safety of capital, liquidity of funds, and investment income in that order of importance, as authorized by Florida Statute, 218.415. The City's authorized investments include the following:

- The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the *Florida Interlocal Cooperation Act* as provided in Section 163.01, Florida Statutes.
- Securities and Exchange Commission registered money market funds with the highest credit quality ratings (AAA/AA) from a nationally recognized rating agency.
- Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- Direct Obligations of the United States Treasury.
- Federal Agencies and Instrumentalities.
- Derivative products and margin purchases are expressly prohibited.

Florida Statute 218.415 authorizes the City to invest in the state pools and in obligations of the United States Treasury and agencies. Throughout the year and as of September 30, 2020, the pools contained certain floating and adjustable rate securities which were indexed based on the prime rate and/or one and three-month LIBOR rates.

The Pension Boards have also adopted formal investment policies for each of the pension plans which conform to Florida Statutes. Authorized investments of the pension plans are as follows:

#### Equities

- Must be traded on a national exchange or electronic network.
- Not more than 5% of the plans' assets, at the time of purchase, shall be invested in the common stock, capital stock, or convertible stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company.
- Additional criteria may be outlined by the investment manager.

#### Fixed Income

- All fixed income investments shall have a minimum rating of investment grade or higher as reported by a major credit rating service.
- The value of bonds issued by any single corporation shall not exceed 10% of the total fund.
- The value of bonds denominated in U.S. dollars that are issued by a foreign bank or corporation shall not exceed 15% of the total fund.
- Additional criteria may be outlined by the investment manager.

### Money Market

- The money market fund or STIF options provided by the plan's custodian.
- Maintain a minimum rating of Standard & Poor's A1 or Moody's P1.

### **Risk Disclosure**

The City's investments conform to the provisions of Florida Statutes, Section 218.415. The following items discuss the City and pension plans' exposure to various risks:

Interest Rate Risk—The City has fixed rate investments that would be subject to interest rate risk. The City's investment policy states that investment maturities will be structured to match known cash needs and anticipated cash flow requirements. Currently, all of the City's investments have maturities of less than one year. The pension plans' investment policies do not have any restrictions as to the maturity or duration of fixed income securities.

*Custodial Credit Risk*—For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City and the pension plans generally utilize third party custodians to help manage custodial credit risk.

*Concentration of Credit Risk*—The pension plans' investment policies and practices require investments to be diversified to the extent practicable to control the risk of loss resulting from an overconcentration of assets in a specific maturity, issuer, instrument, dealer, or bank through which financial instruments are purchased and sold. No more than 5% of the plans' assets shall be invested in the common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company. The value of bonds issued by any one single corporation shall not exceed 10% of the total fund. The value of bonds denominated in U.S. dollars that are issued by a foreign bank or corporation shall not exceed 15% of the total fund. Investments in corporate common stock and convertible bonds shall not exceed 75% of plan assets at market value. Foreign securities (including equity and fixed income securities) shall not exceed 25% of plan assets at market value.

*Credit Quality Risk*—Credit quality risk is the risk that investments in debt securities will default. The City's investment policy authorizes investment in SEC registered securities with the highest credit quality ratings (AAA/AA) from nationally recognized rating agencies. The pension plans' investment policy requires that fixed income securities have a minimum rating of investment grade or higher as reported by a major credit rating service. Any money market funds must have a minimum rating of Standard & Poor's A1 or Moody's P1.

	Credit Rating									
Investment Type	 Value	 Unrated		AAA		AA		Α		BBB
Equities	\$ 32,931,869	\$ 32,931,869	\$	-	\$	-	\$	-	\$	-
Mortgages	3,749,132	-		-		3,749,132		-		-
U.S. Government Securities	1,399,201	-		-		1,399,201		-		-
Corporate Bonds	5,585,542	617,475		21,517		427,586		1,743,557		2,775,407
Real Estate Fund	4,964,473	4,964,473		-		-		-		-
Total	\$ 48,630,217	\$ 38,513,817	\$	21,517	\$	5,575,919	\$	1,743,557	\$	2,775,407

The credit quality distribution for the City's pension trust fund investments is as follows:

#### **Fair Value Measurements**

The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels:

- Level 1 Inputs—are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2 Inputs—are inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 Inputs—are unobservable inputs for an asset or liability. The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If a price for identical asset or liability is not observable, a government should measure fair value using another valuation technique that maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs.

The fair value measurements for the City's pension trust fund investments are as follows at September 30, 2020:

		Fair Value Measurements Using												
Investments by Fair Value	Amount	Ac	oted Prices in ctive Markets entical Assets (Level 1)		gnificant Other servable Inputs (Level 2)		Significant Unobservable Inputs (Level 3)							
Equities	\$32,931,869	\$	32,931,869	\$	-	\$	-							
Mortgages	3,749,132		-		3,749,132									
U.S. Government Securities	1,399,201		1,399,201		-		-							
Corporate Bonds	5,585,542		-		5,585,542		-							
Total Investments Measured at Fair Value	\$43,665,744	\$	34,331,070	\$	9,334,674	\$	-							

Investments Measured at the Net Asset		Unfunded	Redemption Frequency (if	Redemption Notice
Value (NAV)	Amount	Commitments	Currently Eligible)	Period
Real Estate Fund	\$ 4,964,473	\$-	Quarterly	10 Business Days
Total Investments	\$48,630,217		-	

U.S. Government Obligations are valued based on prices quoted in active markets and are categorized as Level 1 in the fair value hierarchy. Federal Agency Securities and Mortgages are categorized as Level 1 or Level 2, depending on whether the individual securities are quoted in active markets, otherwise they are valued using matrix pricing techniques that value securities based on their relationship to benchmark quoted prices. Corporate bonds, corporate ABSs, and municipal bonds are valued using quoted prices for similar securities in active markets and are categorized as Level 2 in the fair value hierarchy. Real Estate funds are valued at Net Asset Value (NAV) which is determined using certified annual appraisals of investment properties held by the fund.

### Note 5 - <u>Receivables</u>

Receivables as of year-end, including the applicable allowances for uncollectible accounts, are as follows:

Governmental Activities	-	Accounts eceivable	Re	Taxes eceivable	 llowance	-	let Total ceivables
General	\$	691,780	\$	125,770	\$ (303,895)	\$	513,655
Community Development Block Grant Internal Service:		8,500		-	-		8,500
Central Garage		715		-	-		715
Total Governmental Activities	\$	700,995	\$	125,770	\$ (303,895)	\$	522,870

Business-Type Activities	 ccounts cceivable	Unbilled eceivable	-	nterest eceivable	А	llowance		et Total ceivables
Airport	\$ 75,245	\$ -	\$	-	\$	(6,238)	\$	69 <i>,</i> 007
Sanitation	217,041	177,673		-		(22 <i>,</i> 256)		372,458
Sewer and Water	720,548	561,980		-		(83 <i>,</i> 039)	1	,199,489
Stormwater	68,813	56 <i>,</i> 578		-		(7,784)		117,607
Marina	2,074	-		-		(90)		1,984
Internal Service:								
Utility Billing	 6,788	 -		-		-		6,788
Total Business-Type Activities	\$ 1,090,509	\$ 796,231	\$	-	\$	(119,407)	\$1	,767,333

# Note 6 - Capital Assets

Capital asset activity for the year ended September 30, 2020, was as follows:

	Beginning Balance	Increases	Decreaces	Ending Balance
Governmental Activities	Dalance	Increases	Decreases	Dalatice
Capital Assets Not Being Depreciated:				
Construction in Progress	\$ 350,793	\$ 2,511,424	\$ (1,941,083)	\$ 921,134
Land	10,648,834	623,849	-	11,272,683
Total Capital Assets Not Being				
Depreciated	10,999,627	3,135,273	(1,941,083)	12,193,817
Capital Assets Being Depreciated:			(_,_ !_, =, = =, = = =,	
Buildings and Improvements	19,428,389	1,348,303	(29,745)	20,746,947
Equipment, Furniture, Fixtures,	,,		(,,	
and Vehicles	10,316,047	1,259,354	(535,283)	11,040,118
Infrastructure	22,746,296	714,505	-	23,460,801
Total Capital Assets Being Depreciated	52,490,732	3,322,162	(565,028)	55,247,866
Less Accumulated Depreciation:			(000)000	
Buildings and Improvements	(11,718,865)	(696,035)	266	(12,414,634)
Equipment, Furniture, Fixtures,	(11), 10,000)	(050,000)	200	(12) 11 1,00 17
and Vehicles	(6,525,808)	(1,387,077)	475,661	(7,437,224)
Infrastructure	(18,630,657)	(478,128)		(19,108,785)
Total Accumulated Depreciation	(36,875,330)	(2,561,240)	475,927	(38,960,643)
Total Being Depreciated, Net	15,615,402	760,922	(89,101)	16,287,223
Total Governmental Activities			(00)101/	
Capital Assets, Net	\$ 26,615,029	\$ 3,896,195	\$ (2,030,184)	\$ 28,481,040
	Beginning			Ending
	Balance	Increases	Decreases	Balance
Business-Type Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 1,539,770	\$ 6,600	\$-	\$ 1,546,370
Construction in Progress	7,255,078	7,214,645	(8,946,762)	5,522,961
Total Capital Assets, Not Being				
Depreciated	8,794,848	7,221,245	(8,946,762)	7,069,331
Capital Assets Being Depreciated:				
Buildings and Improvements	110,923,241	9,132,320	(295,559)	119,760,002
Equipment, Furniture, Fixtures,	. ===		(	
and Vehicles	4,752,808	395,880	(496,662)	4,652,026
Total Capital Assets Being Depreciated	115,676,049	9,528,200	(792,221)	124,412,028
Less Accumulated Depreciation: Buildings and Improvements	(57 069 902)	(3,121,234)	110,526	(60,979,511)
Equipment, Furniture, Fixtures,	(57,968,803)	(3,121,234)	110,520	(00,979,511)
and Vehicles	(2 962 096)	(640,119)	391,167	(3,112,938)
				(0, + + 2, 0, 0, 0)
Total Accumulated Depreciation. Net	(2,863,986) (60,832,789)			
Total Accumulated Depreciation, Net Total Being Depreciated, Net	(60,832,789)	(3,761,353)	501,693	(64,092,449)
Total Accumulated Depreciation, Net Total Being Depreciated, Net Total Business-Type Activities				

Depreciation expense was charged to functions/programs as follows:

Governmental Activities		
General Government	\$	283,480
Public Safety		929,635
Transportation		592,829
Culture and Recreation		711,947
Internal Service Fund - Garage		43,349
Total	<u>\$</u>	2,561,240
Business-Type Activities		
Golf	\$	268,238
Airport		797,992
Sewer and Water		2,250,363
Stormwater		303,684
Marina		77,267
Internal Service Funds - Utility		<u>63,809</u>
Total	<u>\$</u>	3,761,353

## Note 7 - Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of September 30, 2020, is as follows:

					Due Fre	om			
	Imj	Capital provement Fund	Marina Fund		Golf Fund	Sto	ormwater Fund		Total
Due To									
General Fund Sewer and	\$	47,472 \$		- \$		- \$	-	\$	47,472
Water Fund			4,644,7	35	1,137,8	856	266,493	<u> </u>	6,049,084
Total	\$	47,472 \$	4,644,7	' <u>35</u> \$	1,137,8	<u>56</u> <u>\$</u>	266,493	\$	6,096,556

The interfund amounts were used to cover deficits in cash in balances. No amounts are expected to be repaid within one year related to the interfund borrowings of the Golf and Marina Funds.

Interfund Transfers:

	Transfers In							
	General Fund	Capital Improvement Fund	Other Governmental Fund	Marina Fund	Other Enterprise Fund	Internal Services Fund	Services Total	
Transfers (Out)								
General Fund	\$-	\$ 1,445,000	\$ 4,928,824	\$ 300,000	\$ 715,000 \$	- 9	5 7,388,824	
Sanitation Fund	36,000	-	-	-	-	20,000	56,000	
Sewer and Water								
Fund	540,000	-	-	-	-	-	540,000	
Internal Services								
Fund		10,700					10,700	
Total	<u>\$ 576,000</u>	<u>\$ 1,455,700</u>	<u>\$ 4,928,824</u>	<u>\$ 300,000</u>	<u>\$ 715,000</u> <u>\$</u>	20,000	5 7,995,524	

Interfund transfers out of the general fund were used to assist with funding expenses/expenditures in the capital improvement, golf and marina funds. Interfund transfers into the general fund from the sanitation and sewer and water funds were used to pay for overhead costs.

## Note 8 - Long-Term Debt

## **Capital Leases**

The City has entered into three lease agreements as a lessee for financing a fire truck, a lessee for financing Police and Fire Radios, and a lessee for financing a street sweeper. The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments as of the inception date of the lease.

The fire truck and Police and Fire Radios future minimum lease obligations and the net present value of these minimum lease payments as of September 30, were as follows:

Year Ending September 30,	Governmental Activities				
2021	<u>\$</u>	47,283			
Total Minimum Lease Payments		47,283			
(Amounts Representing Interest) Present Value of Minimum		<u>(676</u> )			
Lease Payments	<u>\$</u>	46,607			

The street sweeper future minimum lease obligations and the net present value of these minimum lease payments as of September 30, were as follows:

Year Ending September 30,		rnmental tivities
2021	\$	43,213
2022		43,213
2023		43,213
2024		43,213
2025		36,000
Total Minimum Lease Payments		208,852
(Amounts Representing Interest)		(20,123)
Present Value of Minimum		
Lease Payments	<u>\$</u>	188,729

# **General Obligations Notes – Direct Placement**

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. The General Obligation Bonds, Series 2001, with an original issuance amount of \$6,000,000 were used to acquire environmentally sensitive lands and for other parks and recreation improvements. On October 20, 2010, the City refinanced the Series 2001 General Obligation Bonds with the Series 2010, General Obligation Refunding Notes. The total amount of the refunding was \$4,033,000. The purpose of the refunding was to obtain lower borrowing costs. The notes mature in 2021.

General obligation notes are direct obligations and pledge the full faith and credit of the City. The outstanding General Obligation Refunding Notes, Series 2010, are as follows:

Purpose	Interest Rate	Amount			
<b>Governmental Activities</b>	2.36%	<u>\$</u>	417,000		

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending				
September 30,	Principal			Interest
2021	\$	417,000	<u>\$</u>	9,841
Total	<u>\$</u>	417,000	\$	9,841

#### **Revenue Bonds and Notes**

The City also issues bonds and revenue notes where the City pledges income derived from the acquired or constructed assets or other governmental fees and taxes to pay debt service. Revenue bonds and notes outstanding at year-end are as follows:

	Interest		Amount	Maturity
Issue and Purpose	Rate	Outstanding		Date
Governmental Activities				
Public Safety:				
Capital Improvement Revenue Refunding Notes,				
Series 2016A	1.42%	\$	119,128	2021
Culture and Recreation:				
Capital Improvement Revenue Refunding Notes,				
Series 2016A	1.42%		458,805	2021
Total Government Activities Revenue Bonds and Notes		\$	577,933	
Business-Type Activities				
Sewer and Water:				
Utility System Subordinate Refunding Revenue Note, Series 2015	2.19%	\$	3,043,000	2024
Utility System Refunding Bonds, Series 2013A	3%-5%		21,990,000	2033
Marina:				
Capital Improvement Revenue Refunding Notes,				
Series 2016B	1.92%		2,208,000	2026
Airport:				
Airport Refunding Revenue Note, Series 2017	4.28%		1,153,000	2032
Golf:				
Capital Improvement Revenue Refunding Notes,				
Series 2016A	1.42%		111,068	2021
Total Business-Type Activities Revenue Bonds and Notes		\$	28,505,068	

Governmental activities revenue bonds and notes debt service requirements to maturity are as follows:

Year Ending					
September 30,	P	Principal	Interest		
2021	\$	577,933	<u>\$</u>	8,207	
Total	<u>\$</u>	577,933	<u>\$</u>	8,207	

Business-type activities revenue bonds and notes debt service requirements to maturity are as follows:

Year Ending			
September 30,		Principal	 Interest
2021	\$	2,192,068	\$ 1,183,684
2022		2,165,000	1,096,864
2023		2,254,000	1,007,817
2024		2,334,000	928,409
2025		2,124,000	877,616
2026-2030		10,425,000	3,012,744
2031-2032		7,011,000	 699,624
Total	<u>\$</u>	28,505,068	\$ 8,806,758

### Line of Credit Notes – Direct Placement

Pursuant to a loan agreement with Branch Banking and Trust Company (BB&T), the City issued Line of Credit Note, Series 2018 in the amount of \$6,600,000. The Line of Credit Note, Series 2018 is payable from the pledged revenues, which consist primarily of FEMA reimbursements and non-ad valorem revenues. The Line of Credit Note, Series 2018 expires on July 1, 2021. Interest on any outstanding balance is charged at the bank's variable rate. Interest on the note should be paid semi-annually on the first day of each January and July, commencing January 1, 2019. A final payment in the amount of the entire unpaid principal balance, together with all accrued and unpaid interest on the note, is due and payable in full on the maturity date. The balance as of September 30, 2020 was \$6,169,401.

Pursuant to a loan agreement with BB&T, the City issued Line of Credit Note, Series 2019 in the amount of \$3,000,000. The Line of Credit Note, Series 2019 is payable from the pledged revenues, which consist primarily of FEMA reimbursements and non-ad valorem revenues. The Line of Credit Note, Series 2019 expires on July 1, 2021. Interest on any outstanding balance is charged at the bank's variable rate. Interest on the note should be paid semi-annually on the first day of each January and July, commencing July 1, 2019. A final payment in the amount of the entire unpaid principal balance, together with all accrued and unpaid interest on the note, is due and payable in full on the maturity date. The balance as of September 30, 2020 was \$1,798,951.

#### **Changes in Long-Term Liabilities**

Long-term liability activity for the year ended September 30, 2020, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities					
General Obligation Notes - Direct Placement	\$ 821,000	\$-	\$ (404,000)	\$ 417,000	\$ 417,000
Revenue Notes Payable - Direct Placement	1,146,797	-	(568 <i>,</i> 864)	577,933	577,933
Capital Leases - Direct Placement	280,216	-	(233,609)	46,607	46,607
Compensated Absences	1,261,235	883,304	(808,664)	1,335,875	1,335,875
Other Postemployment Benefits	2,113,887	-	(142,595)	1,971,292	-
Net Pension Liability	12,114,755	1,199,535	-	13,314,290	-
Total Governmental Activities	17,737,890	2,082,839	(2,157,732)	17,662,997	2,377,415
Business-Type Activities					
Revenue Bonds	23,350,000	-	(1,360,000)	21,990,000	1,425,000
Bond Premiums	1,823,329	-	(132,606)	1,690,723	-
Total Revenue Bonds	25,173,329	-	(1,492,606)	23,680,723	1,425,000
Revenue Notes - Direct Placement	7,262,204	-	(747,136)	6,515,068	767,068
Capital Leases - Direct Placement	-	228,508	(39,779)	188,729	36,497
Line of Credit - Direct Placement	4,820,002	3,148,350	-	7,968,352	7,968,352
Compensated Absences	197,035	138,950	(160,661)	175,324	175,324
Other Postemployment Benefits	445,029	63,691	-	508,720	-
Net Pension Liability	2,451,014	-	(119,565)	2,331,449	-
Total Business-Type Activities	40,348,613	3,579,499	(2,559,747)	41,368,365	10,372,241
Total Long-Term Liabilities	\$ 58,086,503	\$ 5,662,338	\$ (4,717,479)	\$ 59,031,362	\$ 12,749,656

Compensated absences, OPEB and pension liabilities reported in governmental activities are liquidated by the fund which pays the corresponding employee's payroll expenses, retirement contribution, and health insurance expenses.

#### **Pledged Revenue**

Pledged revenues on the City's outstanding debt for the year ended September 30, 2020, was as follows:

Revenue Pledged		Pledged Through	Original Amount	Outstanding Balance	Principal and Interest Payments	Revenue Received	Estimated Percentage Pledged
Voter Approved Ad Valorem Tax	General Obligation Refunding Note, Series 2010	g 2021	\$ 4,033,000	\$ 417,000	\$ 423,376	\$ 423,376	100%
Non-Ad Valorem Revenues, Budgeted and Appropriated	Refunding Note, Series 2016A Governmental Portion Golf Portion	2021 2021	2,775,746 533,254	577,933 111,067	\$ 585,077 112,310 \$ 697,387	\$ 697,387	100%
Net Airport Revenue	Airport Refunding Revenue Note, Series 2017	2032	1,381,000	1,153,000	\$ 114,427	\$ 408,203	28%
Net Sewer and Water Utility Revenue	Utility System Refunding Bond Series 2013A Utility System Subordinate Refunding Revenue Note,	ls, 2033	29,720,000	21,990,000	\$ 2,467,750		
	Series 2015	2024	4,285,000	3,043,000	286,376 \$ 2,754,126	\$ 7,190,041	38%
Net Marina Revenue and CRA Revenues	Marina Refunding Note, Series 2016B	2026	3,528,000	2,208,000	\$ 392,600	25,050	100%
Non-Ad Valorem and FEMA Revenues	Marina LOC Note, Series 2018 Marina LOC Note, Series 2019	2021 2021	6,600,000 3,000,000	6,169,401 1,798,951	\$ 94,353 19,137 \$ 113,490	\$ 113,490	100%

### Note 9 - Employee Pension Plans

#### **General Employees' Pension Plan (GEP Plan)**

- Plan Description—All regular full-time City employees who are not classified as full-time sworn police officers or firefighters are eligible to participate in the GEP Plan, a single-employer, defined benefit pension plan.
- Plan Administration—The GEP Plan is administered by a Board of Trustees established by City Ordinance. The Board of Trustees is comprised of two Commission appointees, two members elected by the membership, and a fifth member elected by the other four and appointed by the Commission. The GEP Plan provides retirements, disability, and death benefits to plan members. These benefits are established and can be amended by City Ordinance. Revisions to the GEP Plan were effective in 2007, allowing vesting in the plan to occur after six years of credited service instead of ten.

■ *Plan Membership*—GEP Plan membership as of October 1, 2019 and 2018, consisted of the following:

	October 1, 2019	October 1, 2018
Retirees and Beneficiaries		
Inactive Plan Members or Beneficiaries		
Currently Receiving Benefits	83	80
Inactive Plan Members Entitled to but		
not yet Receiving Benefits	38	37
Active Plan Members	116	106
Total Retirees and Beneficiaries	237	223

- Benefits Provided—The plan provides retirement, termination, disability, and death benefits. Normal retirement is the earlier of: 1) age 55 and 25 years of credited service, 2) age 65 and 6 years of credited service, or 3) 35 years of credited service regardless of age. Early retirement is the earlier of: 1) age 55 and have completed 6 years of credited service, or 2) 25 years of credited service, regardless of age. Vesting in the plan occurs 100% after six years of credited service. Employees employed prior to February 1, 1993, had the option to elect either Plan A or Plan B. Any employees employed after February 1, 1993, are under Plan A. Benefits under Plan A are 2.75% of Average Final Compensation times Credited Service. Benefits under Plan B are 1.9% of Average Final Compensation times Credited Service. Benefits under early retirement are reduced by 2% per year. Eligibility for disability is based upon the date through which service is considered incurred from the date of employment, while nonservice incurred is based upon 10 years of credited service. Disability benefits are accrued to the date of disability but not less than 42% of average final compensation (service incurred) or 25% of average final compensation (non-service incurred). Pre-retirement death benefits for vested employees pay the monthly accrued benefit payable to the designated beneficiary for 10 years beginning at otherwise early (reduced) or normal (unreduced) retirement date. Pre-retirement death benefits for non-vested employees include a refund of accumulated contributions, if any.
- Funding Policy—The funding policy is established by City Ordinance. The City's funding policy is to provide amounts required to pay current costs and amortize unfunded past service costs. Employees who are Plan A members are required to contribute 6.5% of the covered payroll to the plan. Employees who are Plan B members do not contribute to the plan. The City's contribution is actuarially determined. Based on the actuarial valuation performed as of October 1, 2018, the City's required contribution as a percentage of covered payroll was 23.96% for fiscal year 2020.

## Firefighters' and Police Officers' Pension Plan (FPOP Plan)

- Plan Description—All of the City's full-time police officers and full-time firefighters are eligible to participate in the FPOP Plan, a single-employer, defined benefit pension plan. The FPOP Plan provides retirement, disability, and death benefits to Plan members. Plan members vest in the FPOP Plan after six years of creditable service. These benefits are established and amended by City Ordinance.
- Plan Administration—The FPOP Plan is administered by a Board of Trustees established by City Ordinance. The Board consists of five trustees, two of which are appointed by the City Commission, one must be a police officer elected by a majority of the member police officers, one member must be a firefighter elected by the majority of the member firefighters, and the fifth member is elected by the other four members and appointed by the City Commission.

■ *Plan Membership*—FPOP Plan membership as of October 1, 2019 and 2018, consisted of the following:

	October 1, 2019	October 1, 2018
Retirees and Beneficiaries		
Inactive Plan Members or Beneficiaries		
Currently Receiving Benefits	50	50
Inactive Plan Members Entitled to but		
not yet Receiving Benefits	11	9
Active Plan Members	66	64
Total Retirees and Beneficiaries	127	123

- Benefits Provided—The plan provides retirement, termination, disability, and death benefits. Normal retirement is the earlier of age 55 and 6 years of credited service or 25 years of credited service, regardless of age. Early retirement is age 50 and 6 years of credited service. Benefits under early retirement are reduced by 3% for each year prior to normal retirement (if employed prior to January 1, 2000, normal retirement date is determined as if the member continued employment). Vesting in the plan occurs 100% after six years of credited service. The member will receive the accrued benefit payable at the otherwise early or normal retirement date. If employed prior to January 1, 2000, early and normal retirement date determined as if the member continued employment. Eligibility for disability is based upon the date through which service is considered incurred from the date of employment, while the non-service incurred date is based upon 10 years of credited service. Disability benefits are accrued to the date of disability but not less than 42% of average final compensation (service incurred). Pre-retirement date. Pre-retirement death benefits for non-vested employees include a refund of accumulated contributions without interest.
- Funding Policy—FPOP Plan members are required to contribute 7.7% of salary to the FPOP Plan. The State of Florida also contributes to the FPOP Plan on behalf of the City. The City is required to contribute the remaining amounts, per an actuarial valuation, necessary to pay current costs and amortize unfunded past service costs over 30 years. Based on the actuarial valuation performed as of October 1, 2017, the City's required contribution as a percentage of covered payroll was 42.54%.

## **Additional Disclosures**

The following disclosures pertain to both the GEP and the FPOP Plans:

## Investments:

Investment Policy—The following table illustrates the GEP and FPOP Plans Board of Trustees' adopted asset allocation policy as of September 30, 2020 and 2019:

Asset Class	2020 Target Allocation
Domestic Equity	50.0%
International Equity	15.0%
Broad Market Fixed Income	15.0%
Global Fixed Income	5.0%
Real Estate	10.0%
GTAA	5.0%
Total	100.0%

Asset Class	2019 Target Allocation
Domestic Equity	55.0%
International Equity	10.0%
Broad Market Fixed Income	25.0%
Real Estate	10.0%
Total	100.0%

- Investment Value—Equities and fixed income instruments are reported at fair value based upon quoted market prices. Real Estate is reported at fair value based upon appraisals of the underlying assets.
- *Concentrations*—The GEP and FPOP Plans did not hold investments in any one organization that represent 5% or more of their respective fiduciary net positions.
- Rate of Return—For the year ended September 30, 2020, the annual money-weighted rate of return on plan investments, net of pension plan investment expenses, was 4.18% for the GEP and 7.79% for FPOP Plan. The money weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.
- Deferred Retirement Option Program (DROP)—For both plans, eligibility for DROP occurs upon satisfaction of normal or early retirement requirements. Participation in DROP cannot be more than 60 months. A DROP member may elect the actual rate of investment return, or 6.5% rate of return. Earnings are credited to DROP each fiscal quarter. The DROP balance as of September 30, 2020, is \$176,534 for GEP Plan and \$905,244 for FPOP Plan.

#### Measurement Date:

As permitted by generally accepted accounting standards, the City has elected to use a measurement date to value the net pension liability and related deferred inflows and outflows as of September 30, 2019, one year prior to the reporting date. The GEP and FPOP Plans do not issue separate financial statements. Therefore, the disclosures required for pension plans, as of September 30, 2020, are also included below.

#### Net Pension Liability:

The components of the net pension liability for each plan as of the September 30, 2019 measurement date, and for the year then ended, were as follows:

#### General Employees' Pension Plan

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at September 30, 2018	\$ 29,209,568	\$ 21,893,421	\$ 7,316,147
Changes for the Year:			
Service Cost	731,482	-	731,482
Interest	2,253,079	-	2,253,079
Contributions - Employer	-	1,798,603	(1,798,603)
Contributions - Employee	-	377,735	(377,735)
Net Investment Income	-	262,957	(262,957)
Differences between Expected			
and Actual Experience	(586,865)	-	(586,865)
Benefit Payments, Including			
Refunds of Contributions	(1,738,128)	(1,738,128)	-
Administrative Expenses	-	(39,095)	39,095
Net Changes	659,568	662,072	(2,504)
Balances at September 30, 2019	\$ 29,869,136	\$ 22,555,493	\$ 7,313,643

#### Firefighters' and Police Officers' Pension Plan

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at September 30, 2018	\$ 32,918,891	\$ 25,669,269	\$ 7,249,622
Changes for the Year:			
Service Cost	762,325	-	762,325
Interest	2,557,460	-	2,557,460
Contributions - Employer	-	1,577,387	(1,577,387)
Contributions - State	-	248,819	(248,819)
Contributions - Employee	-	324,322	(324,322)
Net Investment Income	-	441,765	(441,765)
Change of Benefit Terms	(5,346)	-	(5,346)
Share Plan Allocation	11,072	-	11,072
Differences between Expected			
and Actual Experience	(50,157)	-	(50,157)
Changes in Assumptions	349,722	-	349,722
Benefit Payments, Including			
Refunds of Contributions	(1,775,840)	(1,775,840)	-
Administrative Expenses		(49,691)	49,691
Net Changes	1,849,236	766,762	1,082,474
Balances at September 30, 2019	\$ 34,768,127	\$ 26,436,031	\$ 8,332,096

The components of the City's net pension liability measured as of the September 30, 2020 are as follows:

	General	Firefighters and
	Employees	Police Officers
Total Pension Liability	\$ 31,608,294	\$ 36,019,071
Plan Fiduciary Net Position	(23,772,194)	(28,663,748)
Net Pension Liability	\$ 7,836,100	\$ 7,355,323
Plan Fiduciary Net Position as a Percentage		
of Total Pension Liability	75.21%	79.58%

Differences between Plan Fiduciary Net Position presented above and the amounts presented in the financial statements are due to certain accruals which are the result of timing differences. These differences are not considered to be significant.

For the year ended September 30, 2020, the City recognized total pension expense of \$2,810,193 (\$1,256,378 from GEP Plan and \$1,553,815 from FPOP Plan). The City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Outflows of Resources	General Employees	Firefighters and Police Officers
Contributions Made after the Measurement Date Changes of Assumptions Net Difference Between Projected and Actual Earnings on Plan Investments Differences between Expected and Actual Experience <b>Total Deferred Outflows of Resources</b>	\$ 1,507,515 - 869,361 <u>31,899</u> \$ 2,408,775	\$ 1,566,654 773,228 621,234 18,872 \$ 2,979,988
Deferred Inflows of Resources	General Employees	Firefighters and Police Officers
Differences Between Expected and Actual Experience Total Deferred Inflows of Resources	\$ 440,148 \$ 440,148	\$ 303,028 \$ 303,028

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent reporting period. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30,	General Employees	Firefighters and Police Officers
2021	\$ 19,824	\$ 244,128
2022	23,738	238,050
2023	127,700	253,592
2024	289,850	374,536
Total	\$ 461,112	\$ 1,110,306

### Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of October 1 updated to September 30, using the following actuarial assumptions applied to all measurement periods.

	General Employees			
Valuation Date	10/1/19	10/1/18		
Inflation	2.5%	2.5%		
Salary Increases	Service Based	Service Based		
Investment Rate of Return	7.75%	7.75%		
Discount Rate	7.75%	7.75%		
	Firefighters and	Police Officers		
Valuation Date	10/1/19	10/1/18		
Inflation	2.5%	2.5%		
Salary Increases	Service Based	Service Based		
Investment Rate of Return	7.70%	7.70%		
Discount Rate	7.70%	7.70%		

For the GEP Plan, the RP 2010 Combined Healthy Table projected to valuation date using scale AA was used in the actuarial valuation. Disabled lives are set forward 3 years. For the FPOP Plan, the RP 2010 Combined Healthy Mortality Table, sex distinct was used in the actuarial valuation.

The long-term expected rate of return on pension investments was determined using a building block method in which best-estimate ranges of expected future rates of return (expected returns, net of plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the GEP and FPOP Plans' target asset allocation as of September 30, 2020, are summarized in the following table:

	Long-Term Expected
Asset Class	<b>Real Rate of Return</b>
Domestic Equity	7.50%
International Equity	8.50%
Broad Market Fixed Income	2.50%
Global Fixed Income	3.50%
Real Estate	4.50%
GTAA	3.50%

### Discount Rate:

The discount rate used to measure the total pension liability for the GEP and FPOP Plans was 7.75% and 7.70%, respectively for the year ended September 30, 2020 and 2019. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plans' fiduciary net positions were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate:

### As of September 30, 2020:

				Current		
	1% Decrease 6.75%		Discount Rate 7.75%		1% Increase 8.75%	
GEP Plan Net Pension Liability	\$	11,427,795	\$	7,836,100	\$	4,815,285
				Current		
	1	% Decrease 6.70%	Dis	count Rate 7.70%	19	% Increase 8.70%
FPOP Plan Net Pension Liability	\$	11,280,578	\$	7,355,323	\$	4,042,839

As of September 30, 2019:

	Current						
	1	% Decrease	Dis	scount Rate	1	% Increase	
		6.75%		7.75%		8.75%	
GEP Plan Net Pension Liability	\$	10,695,382	\$	7,313,643	\$	4,471,629	
				Current			
	1	% Decrease	Dis	scount Rate	1	% Increase	
		6.70%		7.70%		8.70%	
FPOP Plan Net Pension Liability	\$	12,192,765	\$	8,332,096	\$	5,085,867	

#### Note 10 - Other Postemployment Benefits (OPEB)

#### **Plan Description**

The City offers postemployment medical, dental, and life insurance benefits to any employee who satisfies the vesting, disability, early or normal retirement provisions of the applicable retirement plan (GEP or FPOP Plans). Eligibility requirements for retirement under the City's two retirement systems may be obtained by writing to the City Clerk, City of Fernandina Beach, 204 Ash Street, Fernandina Beach, Florida 32034, or by calling (904) 310-3115. The OPEB Plan is a single-employer defined benefit plan that permits retired police officers, firefighters, and general employees as well as their dependents to remain covered

under the City's medical plans as long as they pay the premium charged by the insurance company for the plan and coverage elected. This conforms to the minimum requirements of governmental employers under Chapter 112.08, Florida Statutes. The OPEB Plan does not issue separate financial statements.

As of October 1, 2019, the latest actuarial valuation date, there were 200 active participants and 8 retirees (or their spouses) receiving medical benefits. The amount of the contributions required for retiree and dependent coverage may change from time-to-time. Life insurance coverage was not considered other postemployment benefits for purposes of this actuarial valuation.

## **Funding Policy**

Currently the City's OPEB benefits are unfunded. That is, there is no separate trust fund or equivalent arrangement into which the City would make contributions to advance-fund the obligation, as it does for its pension plans. Therefore, the ultimate subsidies which are provided over time are financed directly by the general assets of the City, which are invested in very short-term fixed income instruments. Although an actuarial valuation for OPEB was completed to measure current year's subsidies and project future subsidies, the City Council has determined that a separate trust fund or equivalent arrangement will not be established.

## **Total OPEB Liability**

The total OPEB liability was based on an actuarial valuation dated October 1, 2019. The total OPEB liability of \$2,480,012 was measured as of October 1, 2019.

## **Changes in the Total OPEB Liability**

Total OPEB Liability, Beginning of Year	<u>\$</u>	2,558,916
Service Cost		154,393
Interest on Total OPEB Liability		110,279
Changes of Assumptions and Other Inputs		193,193
Differences Between Expected and Actual Experience		(423,645)
Benefit Payments		<u>(113,124</u> )
Net Change in Total OPEB Liability		<u>(78,904</u> )
Total OPEB Obligation, End of Year	<u>\$</u>	2,480,012

Changes of assumptions and other inputs include an increase of the discount rate from 4.15% as of the beginning of the measurement period to 3.58% at the end of the measurement period.

## Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following table presents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	Current							
	19	% Decrease	Discount Rate		1% Increase			
	2.58%		3.58%		4.58%			
Total OPEB Liability	\$	2,717,447	\$	2,480,012	\$	2,267,860		

## Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	Current						
	1% Decrease Trend Rate 1% Increase						
	(7.00% to 3.50%) (8.00% to 4.50%)				(9.0	<u>0% to 5.50%)</u>	
Total OPEB Liability	\$	2,234,813	\$	2,480,012	\$	2,765,796	

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** For the fiscal year ended September 30, 2020, the City recognized OPEB expense of \$293,769. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Defe	rred Outflows	5 Defe	erred Inflows
Description	of	Resources	of	Resources
Contributions After Measurement Date	\$	75,205	\$	-
Differences Between Expected and Actual Experience		532,972		(415,291)
Changes in Assumptions and Other Inputs		165,595		<u>(170,704</u> )
Total	\$	773,772	\$	<u>(585,995)</u>

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the subsequent reporting period. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending September 30,	Amount	
2021	\$	29,097
2022		29,097
2023		29,097
2024		29,097
2025		29,102
Thereafter		<u>(32,918</u> )
Total	<u>\$</u>	112,572

## **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of the valuation and the historical pattern of sharing benefit costs between the employer and plan members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Actuarial methods and assumptions include the following:

Actuarial Valuation Date:	October 1, 2019
Measurement Date:	October 1, 2019
Reporting Date:	September 30, 2020
Actuarial Cost Method:	Entry Age Normal Cost
Inflation Rate:	0.0% per year for General, 2.3% per year for Police/Fire
Discount Rate:	3.58% as of October 1, 2019

Projected Salary Increases:	Salary increase rates used for General, Firefighters, and Police Officers in the applicable pension actuarial valuation: 4.0% - 12.3% including inflation
Healthcare Cost Trend Rate:	The trend rate selected was based on historical medical CPI information.

## Note 11 - Tax Abatements

In 2006, the City established a tax abatement program by adopting Ordinance 2006-99. This ordinance allows the City to grant ad valorem tax exemptions for historic properties within the City limits. Upon meeting certain eligibility requirements specified in Florida Statutes, Section 196.1961, the available tax exemption is 50% of the assessed value. In order to qualify for the exemption, the establishment must be regularly open to the public and be maintained in good repair and condition to the extent necessary to preserve the historic value and significance of the property. The amount of tax abated under the program for eligible establishments totaled \$52,255 for the year ended September 30, 2020.

### Note 12 - Other Disclosures

#### **Commitments and Contingencies**

#### Grant Programs:

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects amounts, if any, to be immaterial.

#### Litigation:

The City is currently involved in various forms of litigation. These cases are either in the early stages of litigation or are not expected to have a material effect on the financial position or results of operations of the City.

#### **Risk Management:**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance.

#### Deferred Compensation Plan:

The City maintains two deferred compensation plans created in accordance with Internal Revenue Code, Section 457.

#### Construction Contract Commitments:

The following is a summary of construction contract commitments remaining at fiscal year-end:

Project	C	ontract Amount	E	pended To-Date	Co	ntract Balance
Various Projects	\$	6,531,825	\$	2,637,730	\$	3,894,095

**REQUIRED SUPPLEMENTARY INFORMATION** 

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Budgeted	Amounts	Actual	Variance with Final Budget	
	Original	Final	Amounts	Positive/(Negative)	
Revenues					
Taxes, Licenses, and Permits	\$ 20,207,192	\$ 20,207,192	\$ 19,951,164	\$ (256,028)	
Intergovernmental	1,447,361	1,882,361	2,014,709	132,348	
Fines and Forfeitures	21,500	21,500	32,253	10,753	
Charges for Services	1,408,500	1,408,500	1,134,284	(274,216)	
Other	485,820	485,820	198,868	(286,952)	
Total Revenues	23,570,373	24,005,373	23,331,278	(674,095)	
Expenditures					
General Government:					
City Commission	322,388	337,388	280,787	56,601	
City Clerk	538,003	538,003	492,561	45,442	
City Manager	639,551	639,551	453,837	185,714	
Finance	771,266	771,266	737,078	34,188	
Information Technology	747,157	770,257	720,581	49,676	
Personnel/Human Resources	392,609	392,609	305,799	86,810	
Legal	344,230	344,230	331,490	12,740	
Planning	655,651	655,651	564,445	91,206	
Non-Departmental	259,320	259,320	243,500	15,820	
Facilities Maintenance	689,730	703,410	647,818	55,592	
Total General Government	5,359,905	5,411,685	4,777,896	633,789	
Public Safety:					
Police	6,173,141	6,173,141	5,948,947	224,194	
Fire	4,782,310	4,793,310	4,657,130	136,180	
Building and Code Enforcement	273,655	299,055	261,574	37,481	
Total Public Safety	11,229,106	11,265,506	10,867,651	397,855	
Transportation:					
Streets	1,775,646	1,775,646	1,616,045	159,601	
Economic Environment:					
Downtown District	78,964	78,949	69,185	9,764	
Public Assistance	128,000	392,000	383,930	8,070	
Total Economic Environment	206,964	470,949	453,115	17,834	
Culture and Recreation:					
Library	14,644	14,644	14,361	283	
Recreation	1,372,394	1,373,548	1,171,332	202,216	
Parks	1,653,362	1,653,438	1,276,281	377,157	
Peck Center/Gym	248,706	272,035	206,760	65,275	
MLK Center	197,413	197,395	143,449	53 <i>,</i> 946	
Youth Programs	342,847	342,847	247,441	95,406	
Aquatics	337,242	336,231	231,447	104,784	
Total Culture and Recreation	4,166,608	4,190,138	3,291,071	899,067	
Contingency	-	-	-	-	
(Total Expenditures)	(22,738,229)	(23,113,924)	(21,005,778)	2,108,146	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

	Budgeted	Amounts	Actual	Variance with Final Budget	
	Original	Final	Amounts	Positive/(Negative)	
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	\$ 832,144	\$ 891,449	\$ 2,325,500	\$ 1,434,051	
Other Financing Sources (Uses)					
Transfers in	10,577,476	11,072,476	2,076,000	(8,996,476)	
Transfers (out)	(10,577,476)	(11,072,476)	(7,388,924)	3,683,552	
Total Other Financing Sources (Uses)	-	-	(5,312,924)	(5,312,924)	
Net Change in Fund Balance	832,144	891,449	(2,987,424)	(3,878,873)	
Fund Balances, Beginning of Year	4,376,212	3,905,384	11,244,535	7,339,151	
Fund Balances, End of Year	\$ 5,208,356	\$ 4,796,833	\$ 8,257,111	\$ 3,460,278	

### Note 1 - Basis of Presentation

Explanation of differences between General Fund Budgetary Basis Revenues, Expenditures, and Changes in Fund Balance and GAAP Basis as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance:

	Non-GAAP (Budgetary) Basis	Utility Tax Fund (1)	Law Enforcement Trust Fund (1)	GAAP Basis
Total Revenues	\$ 23,331,278	\$ 1,929,012	\$ 453	\$ 25,260,743
Total Expenditures	(21,005,778)	-	-	(21,005,778)
<b>Other Financing Sources - Transfers</b>	(5,312,924)	(1,500,000)		(6,812,924)
Net Change in Fund Balance	(2,987,424)	429,012	453	(2,557,959)
Fund Balance, Beginning of Year	11,244,535	420,988	2,307	11,667,830
Fund Balance, End of Year	\$ 8,257,111	\$ 850,000	\$ 2,760	\$ 9,109,871

(1) Pursuant to GASB Statement No. 54, these funds no longer meet the definition of a Special Revenue fund and have been consolidated with the general fund for financial statement reporting purposes.

Expenditures are controlled at the department level for the general fund. All appropriations, except for amounts corresponding to outstanding encumbrances, lapse at year-end.

A detailed budgetary comparison schedule in sufficient detail to demonstrate compliance at the legal level of budgetary control may be found at <u>www.fbfl.org</u> or by contacting the City's Comptroller at City of Fernandina Beach, 204 Ash Street, Fernandina Beach, Florida 32034.

# GENERAL EMPLOYEES' PENSION PLAN SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS CITY OF FERNANDINA BEACH, FLORIDA

Reporting Period Ending Measurement Date	9/30/2021 9/30/2020		9/30/2020 9/30/2019		9/30/2019 9/30/2018	
Total Pension Liability						
Service Cost	\$	795,773	\$	731,482	\$	689,139
Interest		2,314,735		2,253,079		2,154,276
Differences Between Expected and						
Actual Experience		171,770		(586 <i>,</i> 865)		23,304
Changes of Assumptions		51,601		-		-
Benefit Payments		(1,594,721)		(1,738,128)		(1,530,235)
Net Change in Total Pension Liability		1,739,158		659,568		1,336,484
Total Pension Liability - Beginning		29,869,136		29,209,568		27,873,084
Total Pension Liability - Ending (a)	\$	31,608,294	\$	29,869,136	\$	29,209,568
Plan Fiduciary Net Position						
Contributions - Employer	\$	1,507,515	\$	1,798,603	\$	1,739,561
Contributions - Employee		408,968	·	377,735	•	344,206
Net Investment Income		935,083		262,957		1,627,575
Benefit Payments		(1,594,721)		(1,738,128)		(1,530,235)
Administrative Expenses		(40,144)		(39,095)		(32,246)
Net Change in Plan Fiduciary Net Position		1,216,701		662,072		2,148,861
Plan Fiduciary Net Position - Beginning		22,555,493		21,893,421		19,744,560
Plan Fiduciary Net Position - Ending (b)	\$	23,772,194	\$	22,555,493	\$	21,893,421
Net Pension Liability - Ending (a) - (b)	\$	7,836,100	\$	7,313,643	\$	7,316,147
Plan Fiduciary Net Position as a Percentage						
of the Total Pension Liability		75.21%		75.51%		74.95%
Covered Payroll	\$	6,291,822	\$	5,811,317	\$	5,295,468
Net Pension Liability as a Percentage of Covered Payroll		124.54%		125.85%		138.16%

Additional years will be added to this schedule annually, until 10 years of data is presented.

#### Notes to Schedule:

The Covered Employee Payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

Changes of Assumptions:

For measurement date 09/30/2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2019 FRS valuation report for non-special-risk employees, with appropriate adjustments made based on plan demographics.

For measurement date September 30, 2016, as a result of the Experience Study dated November 10, 2016, the Board has made the following changes:

- 1. Salary Increases The assumed rate of individual salary increases was changed from a flat 5.0% each year to a service-based table.
- 2. Mortality Rates The assumed rates of mortality were changed to match what is used by the Florida Retirement System (FRS) for other than special risk participants.
- 3. Retirement Rates The rates for Normal and Early Retirement were modified to reflect historical participant behavior.
- 4. Withdrawal Rates The assumed rates of turnover changed from an age based table to a service based table.
- 5. Investment Return Lowered from 8.00% to 7.75%
- Details of the above assumptions can be found in the Actuarial Assumptions and Methods section of the 10/01/2016 Valuation report. Additionally, all future bases of the Unfunded Actuarial Accrued Liability (beginning with those established on October 1, 2016) will be amortized utilizing a level-dollar approach. Future bases attributed to actuarial gains or losses will be amortized over 10 years, assumption changes amortized over 20 years, and benefit changes amortized over 30 years. Finally, the inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

# GENERAL EMPLOYEES' PENSION PLAN SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS CITY OF FERNANDINA BEACH, FLORIDA

(Concluded) 9/30/2018 9/30/2017 9/30/2016 9/30/2015 9/30/2014 9/30/2017 9/30/2016 9/30/2015 9/30/2014 9/30/2013 \$ 623,020 \$ 640,943 \$ 658,841 \$ 638,941 \$ 591,612 2,080,456 1,829,639 2,040,323 1,992,049 1,905,236 80,987 (289,022) (458,339) 996,058 (2,265,908)(1,793,747) (1,348,707)(1,609,123)(1,438,098)518,555 1,594,555 843,844 935,054 983,153 23,981,076 22,997,923 27,354,529 25,759,974 24,916,130 27,873,084 27,354,529 \$ 25,759,974 24,916,130 \$ 23,981,076 \$ \$ Ś \$ \$ \$ \$ \$ 1,745,906 1,590,471 1,291,060 1,222,791 1,018,294 324,519 302,123 265,734 268,700 274,302 1,445,907 209,869 1,938,085 1,372,873 1,716,113 (2,265,908)(1,793,747)(1,348,707)(1,609,123)(1,438,098)(40,481) (33,274) (31,336) (23,443) (31,129) 1,702,121 1,511,480 1,231,798 1,539,482 386,620 18,042,439 16,530,959 16,144,339 14,912,541 13,373,059 \$ 19,744,560 \$ 18,042,439 16,530,959 \$ 16,144,339 \$ 14,912,541 \$ \$ \$ Ś 8,128,524 \$ 9,312,090 9,229,015 \$ 8,771,791 9,068,535 70.84% 65.96% 64.17% 64.79% 62.18% \$ 4,992,596 \$ 4,648,051 \$ 4,533,367 \$ 4,133,843 \$ 4,220,035 162.81% 200.34% 203.58% 212.19% 214.89%

#### GENERAL EMPLOYEES' PENSION PLAN SCHEDULE OF CONTRIBUTIONS CITY OF FERNANDINA BEACH, FLORIDA

Fiscal Year Ended	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contributions	Contribution Deficiency (Excess)	Covered Payroll (1)	Contributions as a Percentage of Covered Payroll
9/30/2020	\$ 1,507,521	\$ 1,507,515	\$6	\$ 6,291,822	23.96%
9/30/2019	1,798,603	1,798,603	-	5,811,317	30.95%
9/30/2018	1,739,561	1,739,561	-	5,295,468	32.85%
9/30/2017	1,745,911	1,745,906	5	4,992,596	34.97%
9/30/2016	1,574,760	1,590,471	(15,711)	4,648,051	34.22%
9/30/2015	1,291,060	1,291,060	-	4,533,367	28.48%
9/30/2014	1,222,791	1,222,791	-	4,133,843	29.58%
9/30/2013	1,018,294	1,018,294	-	4,220,035	24.13%

(1) The Covered Payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP Payroll

#### NOTES TO SCHEDULE

#### Valuation Date:

October 1, 2018

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Mortality:	Healthy Active Lives: Female: RP2000 Generational, 100% White Collar, Scale BB.
	Blue Collar, Scale BB. Healthy Inactive Lives:
	Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB.
	Male: RP2000 Generational, 50% Annuitant White Collar / 50% Annuitant Blue Collar, Scale BB.
	Disabled Lives:
	Female: 100% RP2000 Disabled Female set forward two years
	Male: 100% RP2000 Disabled Male setback four years
	The above assumption rates were mandated by Chapter 2015-157, Laws of
	Florida. This law mandates the use of the assumption used in either of the
	two most recent valuations of the Florida Retirement System (FRS). The
	above rates are those outlined in July 1, 2016, FRS valuation
	report for non-special risk lives. We feel this assumption
	sufficiently accommodates future mortality improvements.
Normal Retirement:	For Members with less than 25 years of Credited Service, a 100% assumption at age 65. For members with 25 or more years of Credited Service, an 80% assumption at ages 55 and 56 and a 100% assumption for ages 57 and older. For 35 or more years of Credit Service, no change to prior assumption of 100%
	assumed retirement upon completion of 35 years of Credited Service.
	These rates were adopted as a result of our November 10, 2016, Experience Study.

# GENERAL EMPLOYEES' PENSION PLAN SCHEDULE OF CONTRIBUTIONS CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

Early Retirement: Disability Rates:	for each year of eligibility year of eligibility for ages Credited Service, a 25% a a 100% assumption for 2 were adopted as a result	han 25 years of Credited Service, a 8% assumption y from ages 55-59, and a 25% assumption for each s 60-64. For members with 25 or more years of assumption for 25 to 28 years of Credited Service, and 9 or more years of Credited Service. These rates to f our November 10, 2016, Experience Study. It is assumed that 75% of disablements are service	
···· , ····	related. The assumed ra	tes of disablement were developed from those used g Florida municipal expenses.	
		% Becoming	
		Disabled	
	Age	During the Year	
	20	0.03%	
	30	0.04%	
	40	0.07%	
	50	0.18%	
Termination Rates:			
		Termination	
	Credited Service	Probability	
	Less than 2 Years	25.00%	
	2-3 Years	10.00%	
	4-9 Years	8.50%	
	10 Years and Greater	5.00%	
	This assumption was ado Experience Study.	opted as a result of our November 10, 2016,	
Interest Rate:	This is supported by the to long-term return by asse	nded Annually, Net of Investment Related Expenses. target asset allocation of the trust and the expected et class, and also approved by the Board of Trustees as 10, 2016 Experience Study.	а
Salary Increases:	Credited Service	Increase	
Salary mercuses.	Less than 1 Year	10.00%	
	1 Year	6.00%	
	2-5 Years	4.50%	
	6 Years and Greater	4.00%	
	This assumption was ado Experience Study.	opted as a result of our November 10, 2016	
Payroll Growth:		tion of the Unfunded Actuarial Accrued Liability. opted as a result of our November 10, 2016.	
Funding Method:	Entry Age, Normal Actua	rial Cost Method	
Actuarial Asset Method:	historical geometric four	arial Value of Assets is brought forward utilizing the -year average Market Value returns, net of fees. ne this technique will produce an insignificant bias	

#### GENERAL EMPLOYEES' PENSION PLAN SCHEDULE OF INVESTMENT RETURNS CITY OF FERNANDINA BEACH, FLORIDA

Annual Money-Weighted Rate of Return
Net of Investment Expense
4.18%
1.21%
8.31%
11.09%
8.95%
1.31%
9.41%
12.91%

Additional years will be added to this schedule annually, until 10 years of data is presented.

#### FIREFIGHTERS' AND POLICE OFFICERS' PENSION PLAN SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS CITY OF FERNANDINA BEACH, FLORIDA

Reporting Period Ending Measurement Date		9/30/2021 9/30/2020		9/30/2020 9/30/2019		9/30/2019 9/30/2018
Total Pension Liability		5/ 50/ 2020		5/50/2015		5/50/2010
Service Cost	\$	818,624	Ś	762,325	\$	690,258
Interest	Ŷ	2,675,798	Ŷ	2,557,460	Ŷ	2,465,950
Change in Excess State Money						(6,262)
Share Plan Allocation		21,114		11,072		10,654
Changes of benefit terms				(5,346)		-
Differences Between Expected and				(0)010)		
Actual Experience		(340,638)		(50,157)		(243,733)
Changes in Assumptions		(251,710)		349,722		333,666
Contributions - Buy Back		(,,,				-
Benefit Payments		(1,672,244)		(1,775,840)		(1,724,415)
Net Change in Total Pension Liability		1,250,944		1,849,236		1,526,118
Total Pension Liability - Beginning		34,768,127		32,918,891		31,392,773
Total Pension Liability - Ending (a)	\$	36,019,071	\$	34,768,127	\$	32,918,891
Plan Fiduciary Net Position	_	· · ·			-	
Contributions - Employer	\$	1,304,143	\$	1,577,387	\$	1,413,664
Contributions - State		262,511	•	248,819		227,005
Contributions - Employee		349,527		324,322		299,515
Contributions - Buy Back		-		-		
Net Investment Income		2,029,899		441,765		2,516,831
Benefit Payments		(1,672,244)		(1,775,840)		(1,724,415)
Administrative Expenses		(46,119)		(49,691)		(42,004)
Net Change in Plan Fiduciary Net Position		2,227,717	-	766,762		2,690,596
Plan Fiduciary Net Position - Beginning		26,436,032		25,669,270		22,978,674
Plan Fiduciary Net Position - Ending (b)	\$	28,663,749	\$	26,436,032	\$	25,669,270
Net Pension Liability - Ending (a) - (b)	\$	7,355,323	\$	8,332,096	\$	7,249,622
Plan Fiduciary Net Position as a Percentage						
of the Total Pension Liability		79.58%		76.04%		77.98%
Covered Payroll	\$	4,539,309	\$	4,211,980	\$	3,889,808
Net Pension Liability as a Percentage of	Ŧ	.,,,	Ŧ	.,,: 30	Ŧ	2,222,220
Covered Payroll		162.04%		197.82%		186.37%

Additional years will be added to this schedule annually until 10 years of data is presented.

The Covered Payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

Changes of Benefit Terms:

For measurement date 09/30/2019, amounts reported as changes of benefit terms resulted from the provisions of Chapter 112.1816, Florida Statutes. The Statutes state that, effective July 1, 2019, a death or disability (under the Plan's definition of total and permanent disability) for a Firefighter due to the diagnosis of cancer or circumstances that arise out of the treatment of cancer will be treated as duty-related.

For measurement date 09/30/2018, Ordinance 2018-117, adopted and effective August 21, 2018, applied the "Default" provision of Chapter 2015-39, Laws of Florida for utilization of the Firefighter portion of State Monies. Please see the October 24, 2018 Actuarial Impact Statement for details.

Changes of Assumptions:

For measurement date 09/30/2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to rates used in Milliman's July 1, 2019 FRS valuation report for special risk employees, with appropriate adjustments made based on plan demographics.

For measurement date 9/30/2019, amounts reported as changes of assumptions resulted from lowering the net-of-fees investment return assumption from 7.80% to 7.70%.

For measurement date 9/30/2018, amounts reported as changes of assumptions resulted from lowering the net-of-fees investment return assumption from 7.90% to 7.80%.

#### FIREFIGHTERS' AND POLICE OFFICERS' PENSION PLAN SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

	9/30/2018 9/30/2017		9/30/2017 9/30/2016		9/30/2016 9/30/2015		9/30/2015 9/30/2014		9/30/2014 9/30/2013
\$	634,067 2,351,027	\$	691,242 2,244,457	\$	673,931 2,135,586	\$	629,885 2,065,964	\$	583,227 2,012,184
	(6,566) 14,521		-		-		-		-
	47,179		(583,314)		94,951		-		-
	404,100		658,065		-		-		-
	-		-		-		9,362		-
	(1,636,299)		(1,606,010)		(1,515,765)		(2,242,194)		(1,697,467)
	1,808,029		1,404,440		1,388,703		463,017		897,944
<u> </u>	29,584,744	<u>_</u>	28,180,304	<u> </u>	26,791,601	<u> </u>	26,328,584	<u> </u>	25,430,640
\$	31,392,773	\$	29,584,744	\$	28,180,304	\$	26,791,601	\$	26,328,584
\$	1,222,727	\$	1,285,152	\$	1,321,071	\$	1,442,276	\$	1,415,926
	234,807		228,116		224,969	-	223,515		228,126
	288,097		293,641		287,839		271,215		260,746
	-		-		-		9,362		-
	2,189,459		1,569,990		216,827		1,579,432		1,888,434
	(1,636,299)		(1,606,010)		(1,515,765)		(2,242,194)		(1,697,467)
	(42,590)		(36,728)		(32,903)		(23,615)		(30,576)
	2,256,201		1,734,161		502,038		1,259,991		2,065,189
	20,722,473		18,988,312		18,486,274		17,226,283		15,161,094
\$	22,978,674	\$	20,722,473	\$	18,988,312	\$	18,486,274	\$	17,226,283
\$	8,414,100	\$	8,862,271	\$	9,191,992	\$	8,305,327	\$	9,102,301
	73.20%		70.04%		67.38%		69.00%		65.43%
\$	3,741,515	\$	3,813,519	\$	3,748,766	\$	3,522,270	\$	3,386,307
	224.88%		232.39%		245.20%		235.79%		268.80%

Changes of Assumptions:

For measurement date 9/30/2017, as required by Chapter 2015-157, Laws of Florida, the assumed rates of mortality have been changed from those in the July 1, 2015 FRS valuation report to those used in the July 1, 2016 FRS valuation report. Additionally, the investment return assumption has been reduced from 8.00% to 7.90% (net of fees).

For measurement date 9/30/2016, as a result of the Experience Study dated August 10, 2016, the Board has adopted the following changes:

1. Salary Increases - The assumed rate of individual salary increases was changed from a flat 5.0% each year to a service-based table.

2. Mortality Rates - The assumed rates of mortality were changed to match what is used by the Florida Retirement System (FRS).

3. Retirement Rates - The assumption for Early Retirement changed from a 5% assumption for each year of eligibility to 10%. The assumption for Normal Retirement changed to 50% at immediate eligibility, 50% for those eligible for one year, and 100% for those eligible for at least two years.

4. Withdrawal Rates - The assumed rates of turnover changed from the current service based table to a service-based table with slightly higher rates.

Additionally, all future bases of the Unfunded Actuarial Accrued Liability will be amortized utilizing a level-dollar future bases attributed to actuarial gains or losses will be amortized over 10 years, assumption changes amortized over 20 years, and benefit changes amortized over 30 years. Also the inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption utilized the Plan's investment consultant.

#### FIREFIGHTERS' AND POLICE OFFICERS' PENSION PLAN SCHEDULE OF CONTRIBUTIONS CITY OF FERNANDINA BEACH, FLORIDA

Fiscal Year Ended	D	Actuarially retermined pontribution	in the D	ntributions Relation to Actuarially etermined ntributions	Contribution Deficiency (Excess)	Covered Payroll (1)	Contributions as a Percentage of Covered Payroll
9/30/2020	\$	1,548,358	\$	1,545,540	\$ 2,818	\$ 4,539,309	34.05%
9/30/2019		1,803,149		1,815,134	(11,985)	4,211,980	43.09%
9/30/2018		1,654,724		1,633,145	21,579	3,889,808	41.99%
9/30/2017		1,435,619		1,446,296	(10,677)	3,741,515	38.66%
9/30/2016		1,494,900		1,513,268	(18,368)	3,813,519	39.68%
9/30/2015		1,544,613		1,546,040	(1,427)	3,748,766	41.24%
9/30/2014		1,665,681		1,665,791	(110)	3,522,270	47.29%
9/30/2013		1,644,052		1,644,052	-	3,386,307	48.55%

(1) The Covered Payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP Payroll

#### **NOTES TO SCHEDULE**

Valuation Date:

#### 10/1/2018 (AIS 11/11/2019)

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Mortality:	Healthy Inactive Lives: Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB.					
	Healthy Active Lives: Female: RP2000 Generational, 100% Combined Male: RP2000 Generational, 10% Combined H Combined Healthy Blue Collar, Scale BB. <i>Disabled Lives:</i> Female: 60% RP2000 Disabled Female set for White Collar with no setback, no projections Male: 60% RP2000 Disabled Male setback fo White Collar with no setback, no projections The above assumption rates were mandated The law mandates the use of the assumption valuations of the Florida Retirement System outlined in Milliman's July 1, 2016 FRS valuat					
Interest Rate:	7.90 per year compounded annually, net of investment expenses. This assumptio supported by the Plan's asset allocation and expected long-term returns by asset					
Normal Retirement:	Earlier of age 55 and 6 yea	ars of service or 25 years of service, regardless of age.				
	Number of Years	Probability of				
	0	50.00%				
	1	50.00%				
	2+	100.00%				
	This assumption was adopted based on the results of the August 10, 2016 Actuarial Experience Study.					

#### FIREFIGHTERS' AND POLICE OFFICERS' PENSION PLAN SCHEDULE OF CONTRIBUTIONS CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

Early Retirement:
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Commencing with the earliest Age (50), Members are assumed to retire with an immediate subsidized benefit at the rate of 10% per year. This assumption was adopted based on the results of the August 10, 2016 Actuarial Experience Study.

Disability Rates:

See table below (1202). It is assumed that 75% of disablements are service related.

Age	Disabled During the
20	0.051%
30	0.058%
40	0.121%
50	0.429%

This assumption was developed from those used by other plans containing Florida municipal Police Officers and Firefighters

#### Termination Rates:

Years of Service	Termination Rate
<1	14.00%
1	14.00%
2	13.00%
3	12.00%
4	10.00%
5-9	4.00%
10-14	3.50%
15+	0.00%

This assumption was adopted as a result of our August 10, 2016, Experience Study.

Salary Increases:	Years of Service	Increase				
	<1	10.00%				
	1	9.00%				
	2	9.00%				
	3	5.00%				
	4	5.00%				
	5-9	5.00%				
	10+	4.50%				
	This assumption was add	opted based on the results of the August 10, 2016,				
	Actuarial Experience Stu	dy.				
	Projected salary at retirement is increase as follows to account for non-regular					
	compensation.					
	Service as of	Final Salary Load				
	5 or more years	10.000%				
	Less than 5 years	5.000%				
	Experience Study					
Payroll Growth:	2.3% per year. For UAAL	bases created beginning with the October 1, 2016,				
	valuation, a level-dollar approach will be utilized. This assumption was					
	adopted by the Board in conjunction with the August 10, 2016,					
	Actuarial Experience Study.					
Funding Method:	Entry Age, Normal Actua	rial Cost Method				
Actuarial Asset Method:	The Actuarial Value of Assets is brought forward using the historical					
	four-year geometric average of Market Value Returns (net-of-fees). Over					
	time, this may result in an insignificant bias that is above or below					
	Market Value of Assets.					

#### FIREFIGHTERS' AND POLICE OFFICERS' PENSION PLAN SCHEDULE OF INVESTMENT RETURNS CITY OF FERNANDINA BEACH, FLORIDA

	Annual Money-Weighted Rate of Return
Fiscal Year Ended	Net of Investment Expense
9/30/2020	7.79%
9/30/2019	1.74%
9/30/2018	11.09%
9/30/2017	10.77%
9/30/2016	8.42%
9/30/2015	1.19%
9/30/2014	9.27%
9/30/2013	12.38%

Additional years will be added to this schedule annually, until 10 years of data is presented.

#### SCHEDULE OF CHANGES IN TOTAL OTHER POSTEMPLOYMENT BENEFITS (OPEB) AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFIT PLAN CITY OF FERNANDINA BEACH, FLORIDA

Reporting Date:	9/30/2020	9/30/2019	9/30/2018
Measurement Date:	10/1/2019	9/30/2018	9/30/2017
<b>Total OPEB Liability</b> Service Cost Interest on the Total OPEB Liability	\$	\$  167,465 97,594	\$
Changes in Assumptions and Other Inputs	193,193	(131,624)	(122,700)
Differences Between Expected and Actual Experience	(423,645)	(73,035)	852,753
Benefit Payments	(113,124)	(89,114)	(78,336)
Net Change in Total OPEB Liability	(78,904)	(28,714)	805,136
Total OPEB Liability - Beginning of Year	2,558,916	2,587,630	1,782,494
Total OPEB Liability - End of Year	\$ 2,480,012	\$ 2,558,916	\$ 2,587,630
Covered-Employee Payroll	\$ 10,730,625	\$ 9,289,093	\$ 9,080,247
Total OPEB Liability as a Percentage of Covered Employee Payroll	23.11%	27.55%	28.50%

#### Notes:

GASB Statement 75 defined covered employee payroll as the payroll of employees that are provided with OPEB through the OPEB plan, including employees terminated during the measurement period.

#### For Measurement Date of: 10/1/2019

Changes in assumptions and other inputs include the change in the discount rate from 4.15% at the beginning of the measurement period to 3.58% at the end of the measurement period.

#### For Measurement Date of: 9/30/2018

Changes in assumptions and other inputs include the change in the discount rate from 3.60% at the beginning of the measurement period to 4.15% at the end of the measurement period.

#### For Measurement Date of: 9/30/2017

Changes in assumptions and other inputs include the change in the discount rate from 3.06% at the beginning of the measurement period to 3.60% at the end of the measurement period.

10 years of data will be displayed as information becomes available.

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

#### NON-MAJOR GOVERNMENTAL FUNDS

**Federal Forfeiture Fund**—This fund is similar in nature to the Law Enforcement Trust Fund but is used to account for property seized in violation.

**Tree Trust Fund**—This fund is established for purposes of tree protection, tree preservation and purchase and replacement of trees within the City. Funds are derived from donations, penalties and fines established in the Land Development Code.

**Historic District Trust Fund**—This fund was established to support the presentation of historic structures deemed significant to the City's cultural fabric and are protected by public review. This fund will also enhance the continued vitality of the downtown historic district by offering programs to educate the community.

**Community Development Block Grant Fund**—This fund was created to account for repayment of the mortgage for Brett's Restaurant.

**Land Conservation Trust Fund**—This fund was established for purposes to acquire, protect and manage environmentally sensitive lands that contain natural upland or wetland communities, native plant communities, rare and endangered flora and fauna, endemic species and endangered species habitat.

**Building Fees Fund**—The Building Department is dedicated to providing a full range of public safety services related to building including permit review, building inspections, Community Rating System Program and Floodplain management. The Department achieves its commitment to professional, efficient, and responsive public service through emphasis on citizen safety, quality employees and adherence to responsible building principles. Adhering to Department practices, City Code, the Florida Building Code, and utilizing current technologies provides a safe environment for the citizens of Fernandina Beach.

**Cemetery Fund**—The Cemetery Division is responsible for maintaining a clean and peaceful presentation of the facility grounds. The selling of burial lots and permitting of burials and monuments is also the responsibility of this division. Assisting visitors in locating of specific grave sites as well as researching areas in the ancient section by using past burial records.

**Community Redevelopment Area Fund**—The purpose of the CRA is to improve the City's historic waterfront area. Incremental ad valorem tax receipts will provide the basis of funding in the future.

**Law Enforcement Recovery Fund**—The source of revenue for this fund is unclaimed/abandoned cash and/or property. The funds are restricted for the sole purpose that they can only be used for specific law enforcement activities relating to the mission of the agency.

**Bond Debt Service Fund**—This fund accounts for the payment of debt service on the City's General Obligation Bonds. These bonds were issued to fund various land preservation and recreation/park projects.

**Capital Expansion Fund**—This fund accounts for the revenues and expenditures for development impact fees. These fees are collected at the time of the issuance of building permits to partially offset the capital cost of providing certain services due to City growth. Florida law prohibits the use of these funds for repair or maintenance, personnel, or capital replacement. Rather, the funds must only be used for expansion of police, fire, recreation and parks or City administration equipment or facilities.

#### COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Special Revenue Funds										
		ederal orfeiture Fund		Tree Trust Fund	HDC Fund						
Assets											
Cash and Investments Accounts Receivable Due from Other Governments	\$	68,174	\$	284,036	\$	56,332 -					
Total Assets		68,174		284,036		56,332					
Liabilities, Deferred Inflows of Resources, and Fund Balances											
Liabilities											
Accounts Payable and Accrued Expenses		-		4,000		-					
Total Liabilities		-		4,000		-					
Fund Balances											
Restricted for:											
Public Safety		68,174		-		-					
Building/Permitting		-		-		-					
Land Conservation		-		-		-					
Community Development		-		-		-					
Capital Improvements		-		-		-					
Committed for:											
Conservation and Resource Management		-		280,036		-					
Historical District Trust		-		-		56,332					
Cemetery		-		-		-					
Assigned for:											
Cemetery		-		-		-					
Land Conservation		-		-		-					
Debt Service		-		-		-					
Total Fund Balances		68,174		280,036		56,332					
Total Liabilities, Deferred Inflows of											
Resources, and Fund Balances	\$	68,174	\$	284,036	\$	56,332					

	Special Revenue Funds													
Deve Blo	CommunityLandDevelopmentConservationBlock GrantTrustFundFund		onservation Trust	Bu	uilding Fees Fund		Cemetery Fund	Rede	mmunity evelopment rea Fund	Law Enforcement Recovery Fund				
\$	40,411 8,500	\$	1,214,022	\$	3,095,574 -	\$	1,128,518 -	\$	47,056	\$	64,846 -			
	- 48,911		- 1,214,022		3,095,574		۔ 1,128,518		- 47,056		10,311 75,157			
	-		-		65,368		3,195		-		2,110			
	-		-	65,368			3,195		-		2,110			
	-		-		- 3,030,206		-		-		73,047			
	-		- 7,022		5,050,200		-		-		-			
	48,911		-		-		-		47,056		-			
	-		-		-		-		-		-			
	-		-		-		-		-		-			
	-		-		-		-		-		-			
	-		-		-		1,097,874		-		-			
	-		-		-		27,449		-		-			
	-		1,207,000		-		-		-		-			
	- 48,911		- 1,214,022		- 3,030,206		- 1,125,323		47,056		- 73,047			
	- / -		, ,		,, , , , , , , , , , , , , , , , , ,		, -,		,		-,-			
\$	48,911	\$	1,214,022	\$	3,095,574	\$	1,128,518	\$	47,056	\$	75,157			

# COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

	So I Bor So	Debt ervice Fund Ind Debt ervice Fund	 Capital Projects Funds Capital Expansion Fund	Total Non-Major Governmental Funds		
Assets						
Cash and Investments	\$	4,863	\$ 4,009,333	\$	10,013,165	
Accounts Receivable		-	-		8,500	
Due from Other Governments		-	 		10,311	
Total Assets		4,863	 4,009,333		10,031,976	
Liabilities, Deferred Inflows of Resources, and Fund Balances						
Liabilities						
Accounts Payable and Accrued Expenses		-	-		74,673	
Total Liabilities		-	 -		74,673	
Fund Balances						
Restricted for:						
Public Safety		-	-		141,221	
Building/Permitting		-	-		3,030,206	
Land Conservation		-	-		7,022	
Community Development		-	-		95,967	
Capital Improvements		-	4,009,333		4,009,333	
Committed for:						
Conservation and Resource Management		-	-		280,036	
Historical District Trust		-	-		56,332	
Cemetery		-	-		1,097,874	
Assigned for:						
Cemetery		-	-		27,449	
Land Conservation		-	-		1,207,000	
Debt Service		4,863	 		4,863	
Total Fund Balances		4,863	 4,009,333		9,957,303	
Total Liabilities, Deferred Inflows of						
Resources, and Fund Balances	\$	4,863	\$ 4,009,333	\$	10,031,976	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	S	Special Revenue Funds										
	Federal Forfeiture Fund	Tree Trust Fund	HDC Fund									
Revenues												
Taxes, Licenses, and Permits	\$-	\$ 124,110	\$ 11,110									
Intergovernmental	-	-	-									
Charges for Services	-	-	-									
Fines and Forfeitures	26,726	-	-									
Other Revenue	19,869	1,800	6,341									
Total Revenues	46,595	125,910	17,451									
Expenditures												
Current:												
General Government	-	14,097	135									
Public Safety	15,325	-	-									
Physical Environment	-	-	-									
Debt Service:												
Principal	-	-	-									
Interest and Fees	-	-	-									
Capital Outlay	147,524	-	-									
(Total Expenditures)	(162,849)	(14,097)	(135)									
Excess (Deficiency) of Revenues												
Over (Under) Expenditures	(116,254)	111,813	17,316									
		·,	, ,									
Other Financing Sources (Uses)												
Transfers in		-	30,000									
Total Other Financing Sources (Uses)	-	-	30,000									
Net Change in Fund Balance	(116,254)	111,813	47,316									
Fund Balances, Beginning of Year	184,428	168,223	9,016									
Fund Balances, End of Year	\$ 68,174	\$ 280,036	\$ 56,332									

	Special Revenue Funds													
Dev	Community Development Block Grant Fund		Land nservation Trust Fund	Building Fees Cemetery Fund Fund			-	Rede	mmunity evelopment rea Fund	Law Enforcement Recovery Fund				
\$	-	\$	-	\$	985,733	\$	4,320	\$	24,840	\$	-			
	-		-		-		- 124,805		-		125,964			
	_						124,805		_					
	751		630,821		52,262		20,592		210		2,037			
	751		630,821		1,037,995		149,717		25,050		128,001			
	- - -		- - -		- 1,140,929 - -		- - 157,069 -		- - -		- 49,522 -			
	- 64,754		- 623,849		- 124,108		۔ 22,129		-		۔ 108,216			
	(64,754)		(623,849)		(1,265,037)		(179,198)				(157,738)			
	(64,003)		6,972		(227,042)		(29,481)		25,050		(29,737)			
	-		1,207,000		3,257,248		11,300		-		-			
	-		1,207,000		3,257,248	-	11,300		-		-			
	(64,003)		1,213,972		3,030,206		(18,181)		25,050		(29,737)			
	112,914		50		-		1,143,504		22,006		102,784			
\$	48,911	\$	1,214,022	\$	3,030,206	\$	1,125,323	\$	47,056	\$	73,047			

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS 20FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

	S Bo S	Debt Service Fund nd Debt Service Fund		Capital Projects Funds Capital Expansion Fund		Total Ion-Major vernmental Funds
Revenues						
Taxes, Licenses, and Permits	\$	-	\$	730,573	\$	1,880,686
Intergovernmental	Ŧ	-	Ŧ	74,991	Ŧ	200,955
Charges for Services		-		-		124,805
Fines and Forfeitures		-		-		26,726
Other Revenue		399		35,935		771,017
Total Revenues		399		841,499		3,004,189
Expenditures						
Current:						
General Government		-		-		14,232
Public Safety		-		-		1,205,776
Physical Environment		-		29,847		186,916
Debt Service:						
Principal		404,000		-		404,000
Interest and Fees		19,376		-		19,376
Capital Outlay		-		1,414,008		2,504,588
(Total Expenditures)		(423,376)		(1,443,855)		(4,334,888)
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(422,977)		(602,356)		(1,330,699)
Other Financing Sources (Uses)						
Transfers in		423,376		-		4,928,924
Total Other Financing Sources (Uses)		423,376		-		4,928,924
Net Change in Fund Balance		399		(602,356)		3,598,225
Fund Balances, Beginning of Year		4,464		4,611,689		6,359,078
Fund Balances, End of Year	\$	4,863	\$	4,009,333	\$	9,957,303

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FEDERAL FORFEITURE FUND SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Budgeted	Amou	unts		Actual	Variance With Final Budget Positive		
	 Original	Final		Amounts		(Negative)		
Revenues								
Fines and Forfeitures	\$ 25,000	\$	25,000	\$	26,726	\$	1,726	
Other Revenue	 -		-		19,869		19,869	
Total Revenues	 25,000		25,000		46,595		21,595	
Expenditures								
Current:								
Public Safety	15,000		9,600		15,325		(5,725)	
Capital Outlay	 148,500		153,900		147,524		6,376	
(Total Expenditures)	 (163,500)		(163,500)		(162,849)		651	
Net Change in Fund Balance	\$ (138,500)	\$	(138,500)	\$	(116,254)	\$	22,246	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL TREE TRUST FUND SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Continued)

	0	Budgeted Driginal	Amou	nts Final	 Actual Amounts	Fina	ance With al Budget ositive egative)
Revenues							
Taxes, Licenses, and Permits	\$	52,380	\$	52,380	\$ 124,110	\$	71,730
Other Revenue		-		-	 1,800		1,800
Total Revenues		52,380		52,380	 125,910		73,530
Expenditures							
Current:							
General Government		20,800		20,800	 14,097		6,703
(Total Expenditures)		(20,800)		(20,800)	 (14,097)		6,703
Net Change in Fund Balance	\$	31,580	\$	31,580	\$ 111,813	\$	80,233

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL HDC FUND SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Continued)

						Fina	ance With al Budget
	 Budgeted	Αmoι	ints	1	Actual	Positive	
	 Driginal		Final	Amounts		(Negative)	
Revenues							
Taxes, Licenses, and Permits	\$ -	\$	-	\$	11,110	\$	11,110
Other Revenue	9,725		9,725		6,341		(3,384)
Total Revenues	9,725		9,725		17,451		7,726
<b>Expenditures</b> Current:							
General Government	 33,500		33,500		135		33,365
(Total Expenditures)	 (33,500)		(33,500)	,	(135)		33,365
Excess of Revenues Over Expenditures	(23,775)		(23,775)		17,316		41,091
Other Financing Sources (Uses) Transfers (in)	 30,000		30,000		30,000		
Net Change in Fund Balance	\$ 6,225	\$	6,225	\$	47,316	\$	41,091

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL COMMUNITY DEVELOPMENT BLOCK GRANT FUND SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Continued)

	 Budgeted Amounts Original Final				Actual	Fina P	ance With al Budget ositive
Revenues	 Original		Final	A	mounts	(1)	egative)
Other Revenue	\$ -	\$	-	\$	751	\$	751
Total Revenues	 -		-		751		751
Expenditures							
Current:							
Capital Outlay	 101,181		101,181		64,754		36,427
(Total Expenditures)	 (101,181)		(101,181)		(64,754)		36,427
Net Change in Fund Balance	\$ (101,181)	\$	(101,181)	\$	(64,003)	\$	37,178

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL LAND CONSERVATION TRUST FUND SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Continued)

				Variance With Final Budget		
	Budgeted	l Amounts	Actual	Positive		
	Original	Final	Amounts	(Negative)		
Revenues						
Other Revenue	\$ -	\$ -	\$ 630,821	\$ 630,821		
Total Revenues			630,821	630,821		
Expenditures						
Current:						
Capital Outlay	1,000,000	1,307,284	623,849	683,435		
(Total Expenditures)	(1,000,000)	(1,307,284)	(623,849)	683,435		
Excess of Revenues Over						
Expenditures	(1,000,000)	(1,307,284)	6,972	1,314,256		
Other Financing Sources (Uses)						
Transfers (in)	1,207,000	1,207,000	1,207,000			
Net Change in Fund Balance	\$ 207,000	\$ (100,284)	\$ 1,213,972	\$ 1,314,256		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL BUILDING FEES FUND SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Continued)

								Variance With Final Budget		
	Budgeted Amounts				Actual		Positive			
	Original Fina		Final	- Amounts		(Negative)				
Revenues										
Taxes, Licenses, and Permits	\$	1,199,850	\$	1,199,850	\$	985,733	\$	(214,117)		
Other Revenue		24,000		24,000		52,262		28,262		
Total Revenues		1,223,850		1,223,850		1,037,995		(185,855)		
Expenditures										
Current:										
Public Safety		1,433,592		1,828,943		1,140,929		688,014		
Capital Outlay		30,000		124,671		124,108		563		
(Total Expenditures)		(1,463,592)		(1,953,614)		(1,265,037)		688,577		
Excess of Revenues Over										
Expenditures		(239,742)		(729,764)		(227,042)		502,722		
Other Financing Sources (Uses)										
Transfers (in)		-		-		3,257,248		3,257,248		
Net Change in Fund Balance	\$	(239,742)	\$	(729,764)	\$	3,030,206	\$	3,759,970		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CEMETERY FUND SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Continued)

								ance With al Budget
	Budgeted Amounts				Actual		Positive	
	Original		Final		Amounts		(Negative)	
Revenues								
Taxes, Licenses, and Permits	\$	3,000	\$	3,000	\$	4,320	\$	1,320
Charges for Services		134,700		134,700		124,805		(9 <i>,</i> 895)
Other Revenue		10,000		10,000		20,592		10,592
Total Revenues		147,700		147,700		149,717		2,017
Expenditures								
Current:		101 740		221 040		157.000		C 4 700
Physical Environment		181,742		221,849		157,069		64,780
Capital Outlay		22,000		22,129		22,129		-
(Total Expenditures)		(203,742)		(243,978)		(179,198)		64,780
Excess of Expenditures Over								
Revenues		(56,042)		(96,278)		(29,481)		66,797
Other Financing Sources (Uses)								
Transfers in		11,300		11,300		11,300		-
Net Change in Fund Balance	\$	(44,742)	\$	(84,978)	\$	(18,181)	\$	66,797

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL COMMUNITY REDEVELOPMENT AREA FUND SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Continued)

		Budgetec	l Amou	ints		Actual	Fina	nce With I Budget ositive
	Original		Final		Amounts		(Negative)	
Revenues								
Taxes, Licenses, and Permits	\$	24,839	\$	24,839	\$	24,840	\$	1
Other Revenue		1,000		1,000		210		(790)
Total Revenues		25,839		25,839		25,050		(789)
Net Change in Fund Balance	\$	25,839	\$	25,839	\$	25,050	\$	(789)

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL LAW ENFORCEMENT RECOVERY FUND SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

	Budgeted A Original		l Amounts Final		Actual Amounts		Variance With Final Budget Positive (Negative)	
Revenues								<u> </u>
Intergovernmental Revenue	\$	123,726	\$	123,726	\$	125,964	\$	2,238
Other Revenue		-		-		2,037		2,037
Total Revenues		123,726		123,726		128,001		4,275
<b>Expenditures</b> Current:								
Public Safety		61,500		59,000		49,522		9,478
Capital Outlay		109,000		111,500		108,216		3,284
(Total Expenditures)		(170,500)		(170,500)		(157,738)		12,762
Net Change in Fund Balance	\$	(46,774)	\$	(46,774)	\$	(29,737)	\$	17,037

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL BOND DEBT SERVICE FUND DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

		Budgeted	Amou	nts		Actual	Variance With Final Budget Positive		
	0	Driginal				mounts	(Negative)		
Revenues									
Other Revenue		-		-	\$	399	\$	399	
Total Revenues		-		-		399		399	
Expenditures									
Debt Service:									
Principal		404,000		404,000		404,000		-	
Interest and Fees		19,376	_	19,376		19,376		-	
(Total Expenditures)		(423,376)		(423,376)		(423,376)		-	
Excess (Deficiency) of Revenues									
Over (Under) Expenditures		(423,376)		(423,376)		(422,977)		399	
Other Financing Sources (Uses)									
Transfers in		423,376		423,376		423,376		-	
Net Change in Fund Balance	\$	-	\$	_	\$	399	\$	399	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CAPITAL EXPANSION FUND CAPITAL PROJECT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Budgeted Amounts Original Final			 Actual Amounts	Variance With Final Budget Positive (Negative)		
Revenues							
Taxes, Licenses, and Permits	\$	1,976,000	\$	1,976,000	\$ 730,573	\$	(1,245,427)
Intergovernmental		-		75,000	74,991		(9)
Other Revenue		10,000		10,000	35,935		25,935
Total Revenues		1,986,000		2,061,000	 841,499		(1,219,501)
Expenditures							
Current:							
Physical Environment		-		29,848	29,847		1
Capital Outlay		3,407,044		3,342,044	1,414,008		1,928,036
(Total Expenditures)		(3,407,044)		(3,371,892)	 (1,443,855)		1,928,037
Net Change in Fund Balance	\$	(1,421,044)	\$	(1,310,892)	\$ (602,356)	\$	708,536

#### NON-MAJOR ENTERPRISE FUNDS

**Golf Course Fund**—The Golf Course Department's function is to provide a high quality golf experience to residents and tourists of Fernandina Beach & Amelia Island.

**Stormwater Fund**—This Fund was formed due to the critical need for improvements to the City's storm drains, drainage system and the development of a comprehensive plan for stormwater so that the City would be prepared to comply with future State and Federal requirements. The Stormwater Department is responsible for finding solutions to existing flooding and drainage problems in City streets, as well as maintenance and improvement to the existing drainage systems. The Stormwater Management staff is also responsible for reviewing all construction plans for commercial projects, residential developments, parking lots and storm drainage systems throughout the City.

# COMBINING STATEMENT OF NET POSITION NON-MAJOR ENTERPRISE FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Golf Course Fund	Stormwater Fund	Total
Assets			
Receivables:			
Accounts, Net of Allowance			
for Uncollectible Accounts	\$-	\$ 117,607	\$ 117,607
Due from Other Governments	-	348,000	348,000
Prepaid Expenses	8,730	-	8,730
Inventories	40,636	-	40,636
Total Current Assets	49,366	465,607	514,973
Non-Current Assets:			
Restricted Assets:			
Cash and Investments	-	18,828	18,828
Capital Assets, Net, Where			
Applicable, of Accumulated	1,805,694	6,642,418	8,448,112
Total Non-Current Assets	1,805,694	6,661,246	8,466,940
Total Assets	1,855,060	7,126,853	8,981,913
Deferred Outflows of Resources			
Pension Related	-	106,994	106,994
OPEB Related	3,968	15,873	19,841
Total Deferred Outflows			
of Resources	3,968	122,867	126,835

# COMBINING STATEMENT OF NET POSITION NON-MAJOR ENTERPRISE FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

	Golf Course Fund	Stormwater Fund	Total		
Liabilities					
Current Liabilities:					
Accounts Payable and Accrued					
Expenses	\$ 87,827	7 \$ 24,628	\$ 112,455		
Capital Leases Payable, Current Portion		- 36,497	36,497		
Current Portion of Revenue					
Bonds and Notes Payable	111,067	7 -	111,067		
Accrued Interest on Bonds					
Payable	130	) 3,359	3,489		
Customer Deposits		- 18,828	18,828		
Due to Other Funds	1,137,856	5 266,493	1,404,349		
Unearned Revenue	102,377	7 -	102,377		
Compensated Absences		- 24,739	24,739		
Total Current Liabilities	1,439,257	7 374,544	1,813,801		
Non-Current Liabilities: Revenue Bonds Payable,					
Long-Term Portion		- 152,232	152,232		
Other Postemployment Benefits	12,717	7 50,872	63,589		
Net Pension Liability		- 324,859	324,859		
Total Non-Current Liabilities	12,717	7 527,963	540,680		
Total Liabilities	1,451,974	902,507	2,354,481		
Deferred Inflows of Resources					
Pension Related		- 19,550	19,550		
OPEB Related	3,005		15,025		
Total Deferred Inflows of Resources	3,005	5 31,570	34,575		
Net Position					
Net Investment in Capital Assets	1,694,627	6,453,689	8,148,316		
Unrestricted	(1,290,578	3) (138,046)	(1,428,624)		
Total Net Position	\$ 404,049	9 \$ 6,315,643	\$ 6,719,692		

#### COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND POSITION NON-MAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Golf Course Fund	Stormwater Fund	Total	
Operating Revenues Charges for Services Fees, Rentals and Other	\$    1,148,859 -	\$	\$    2,051,004 5,089	
Total Operating Revenues	1,148,859	907,234	2,056,093	
Operating Expenses				
Personnel Services	-	406,912	406,912	
Materials, Supplies, and Other	1,318,347	288,668	1,607,015	
Depreciation and Amortization	268,238	303,684	571,922	
(Total Operating Expenses)	(1,586,585)	(999,264)	(2,585,849)	
Operating (Loss) Income	(437,726)	(92,030)	(529,756)	
Non-Operating Revenues (Expense)				
Interest Income	-	215	215	
Intergovernmental Revenue	708	-	708	
Other Non-Operating Income	(10,224)	-	(10,224)	
Gain/(Loss) on Sale of Fixed Assets	-	(94,027)	(94,027)	
Other Non-Operating (Expense)	(955)	-	(955)	
Interest Expense	(4,608)	(6,791)	(11,399)	
Total Non-Operating Revenues				
(Expense)	(15,079)	(100,603)	(115,682)	
(Loss) Income Before Contributions				
and Operating Transfers	(452,805)	(192,633)	(645,438)	
Capital Grants and Contributions		739,160	739,160	
Transfers				
Transfers in	715,000	-	715,000	
Total Transfers	715,000		715,000	
Change in Net Position	262,195	546,527	808,722	
Net Position, Beginning of Year	141,854	5,769,116	5,910,970	
Net Position, End of Year	\$ 404,049	\$ 6,315,643	\$ 6,719,692	

# COMBINING STATEMENT OF CASH FLOWS NON-MAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Golf Course Fund	Stormwater Fund	Total	
Cash Flows from Operating Activities Cash Received from Customers and Others Cash Paid to Suppliers Cash Paid for Interfund Services Provided Cash Paid to Employees	\$ 1,167,708 (1,314,388) (78)	\$	\$ 2,059,367 (1,582,065) (54,636) (445,454)	
Net Cash Provided by (Used in)	(4.45.750)	<u>.</u>	<u>.</u>	
Operating Activities	(146,758)	123,970	(22,788)	
Cash Flows from Non-Capital Financing Activities				
Due to/from Other Funds Other Non-Operating Expenses Transfers in	(122,389) (799) 715,000	266,493 - -	144,104 (799) 715,000	
Net Cash Provided by (Used in) Non-Capital Financing Activities	591,812	266,493	858,305	
Cash Flows from Capital and Related Financing Activities				
Principal Paid on Revenue Bonds	(109,138)	-	(109,138)	
Acquisition and Construction of Capital Interest Paid	(331,117)	(1,009,662)	(1,340,779)	
Capital Grants	(6,006) 708	(3,433) 506,902	(9,439) 507,610	
Net Cash Provided by (Used in) Capital				
and Related Financing Activities	(445,553)	(506,193)	(951,746)	
Cash Flows from Investing Activities				
Interest and Other Non-Operating Revenues		215	215	
Net Cash Provided by (Used in) Investing Activities		215	215	
Net Increase (Decrease) in Cash and Cash Equivalents	(499)	(115,515)	(116,014)	
Cash and Cash Equivalents, Beginning of Year	499	134,343	134,842	
Cash and Cash Equivalents, End of Year	<u>\$</u> -	\$ 18,828	\$ 18,828	

# COMBINING STATEMENT OF CASH FLOWS NON-MAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

	Golf Course Fund		Stormwater Fund		Total	
Included on the Accompanying Statement of Net Position As Follows						
Restricted Assets: Cash and Investments	¢	_	¢	18,828	\$	18,828
Total	\$	-	\$	18,828	\$	18,828
<u>Reconciliation of Operating Income (Loss) to Net</u> <u>Cash Provided by (Used in) Operating Activities</u>						
Operating Income (Loss)	\$	(437,726)	\$	(92,030)	\$	(529,756)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:						
Depreciation and Amortization Changes in Assets - Decrease (Increase) and Liabilities - Increase (Decrease):		268,238		303,684		571,922
Accounts Receivable		-		(10,707)		(10,707)
Inventories		3,221		-		3,221
Prepaid Expenses		428		-		428
Accounts Payable and Accrued Expenses		(915)		(33,565)		(34,480)
Unearned Revenues		18,849		-		18,849
Customer Deposits Compensated Absences		-		(4,868) 5,328		(4,868) 5,328
OPEB Liability and Related Deferrals		- 1,147		5,528 (16,623)		5,528 (15,476)
Net Pension Liability and Related Deferrals		-		(27,249)		(13,470) (27,249)
Total Adjustments		290,968		216,000		506,968
Net Cash Provided by						
(Used in) Operating Activities	\$	(146,758)	\$	123,970	\$	(22,788)

#### **INTERNAL SERVICE FUNDS**

**Central Garage Fund**—To provide preventative maintenance and repairs to all City vehicles, and equipment – the Fleet Maintenance Division purchases, maintains, and disposes of all City vehicles and equipment. This division assists contractors with outsourced repairs. This division purchases and distributes fuel by means of an on-site fuel station. Partial functions of the Sanitation Department also fall under the responsibility of the Fleet Division and include: annual recycling events, web updates, recycle program, etc.

**Utility Billing Fund**—To provide excellent customer service to all internal and external customers. To assist customers by phone or in person with their water, sewer, and garbage billing questions, new or disconnection of service, change in customer account information, complaints, adjustments, etc. To post all payments delivered by mail or in person to customer's accounts as received daily. Balance all revenue received daily to the cash receipts report. Compute, audit, print, and mail bills by cycles weekly. Audit delinquent accounts weekly by cycle and mail the customers disconnect notices if applicable. If delinquent balance is not paid within 10 days of notice, meter is disconnected for non-payment.

**Utility Administration Fund**—Performs administrative, budgeting, planning, engineering, purchasing, and inventory control for the Water and Wastewater divisions within the Utilities Department; file permits with various federal, state and county agencies for projects; file monthly operating reports to state agencies; functions as support staff for City Hall; provides courteous service in response to citizen requests/complaints.

# COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Central Garage Fund	Utility Billing Fund	Utility Administration Fund	Totals
Assets				
Current Assets				
Cash and Investments	\$ 15,038	\$ 229,051	\$ 164,815	\$ 408,904
Accounts Receivable, Net of				
Allowance for Uncollectible Accounts	715	6,788	-	7,503
Prepaid Expenses	-	1,817	-	1,817
Inventories	44,158			44,158
Total Current Assets	59,911	237,656	164,815	462,382
Non-Current Assets				
Capital Assets, Net of				
Accumulated Depreciation	341,289	66,885	2,828	411,002
Total Non-Current Assets	341,289	66,885	2,828	411,002
Total Assets	401,200	304,541	167,643	873,384
Liabilities				
Current Liabilities				
Accounts Payable and Accrued Expenses	13,395	7,374	8,305	29,074
Compensated Absences	22,791	11,557	19,355	53,703
Total Current Liabilities	36,186	18,931	27,660	82,777
Total Liabilities	36,186	18,931	27,660	82,777
Net Position				
Net Investment in Capital Assets	341,289	66,885	2,828	411,002
Unrestricted	23,725	218,725	137,155	379,605
Total Net Position	\$ 365,014	\$ 285,610	\$ 139,983	\$ 790,607

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	Central Garage Fund	Utility Billing Fund	Adm	Utility ninistration Fund	Totals
Operating Revenues					
Charges for Services	\$ 820,197	\$ 564,871	\$	450,000	\$ 1,835,068
Fees, Rentals, and Other	 677	 -		-	 677
Total Operating Revenues	820,874	 564,871		450,000	 1,835,745
Operating Expenses					
Personal Services	240,132	289,628		319,085	848,845
Materials, Supplies, and Other	606,263	119,850		14,987	741,100
Depreciation and Amortization	43,349	63,419		390	107,158
(Total Operating Expenses)	 (889,744)	 (472,897)		(334,462)	 (1,697,103)
Operating (Loss) Income	 (68,870)	 91,974		115,538	 138,642
Non-Operating Income (Expense)					
Other Non-Operating Income (Expense)	6,682	999		822	8,503
Gain on Disposal of Capital Assets	58,762	-		-	58,762
Total Non-Operating Income (Expense)	 65,444	 999		822	 67,265
Income Before Transfers	 (3,426)	92,973		116,360	 205,907
Transfers					
Transfers in	20,000	-		-	20,000
Transfers (out)	-	(10,700)		-	(10,700)
Total Transfers	 20,000	 (10,700)		-	 9,300
Change in Net Position	16,574	82,273		116,360	215,207
Net Position, Beginning of Year	 348,440	 203,337		23,623	 575,400
Net Position, End of Year	\$ 365,014	\$ 285,610	\$	139,983	\$ 790,607

# COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

		Central Garage Fund	Utility Billing Fund	Adı	Utility ministration Fund		Totals
Cash Flows from Operating Activities			 				
Cash Received for Interfund Services	\$	820,361	\$ 565,360	\$	450,000	\$	1,835,721
Cash Received from Others		3,155	599		947		4,701
Cash Paid to Suppliers		(606,263)	(119,850)		(14,987)		(741,100)
Cash Paid to Employees		(235,852)	(284,803)		(326,484)		(847,139)
Net Cash Provided by (Used in) Operating Activities		(18,599)	 161,306		109,476		252,183
Cash Flows from Non-Capital Financing Activities							
Due to/from Other Funds		(44,675)	-		-		(44,675)
Transfers in		20,000	-		-		20,000
Transfers (out)		-	(10,700)		-		(10,700)
Non-Operating Revenues (Expenses)		6,682	 -		822	_	7,504
Total Cash Flows from Non-Capital Financing Activities		(17,993)	 (10,700)		822		(27,871)
Cash Flows from Capital and Related Financing Activities							
Acquisition and Construction of Capital		51,630	 -		-		51,630
Total Cash Flows from Capital and Related							
Financing Activities		51,630	 -		-		51,630
Cash Flows from Investing Activities					-		
Interest Received on Investments		-	 999				999
Net Increase (Decrease) in Cash and Cash Equivalents		15,038	151,605		110,298		276,941
Cash and Cash Equivalents, Beginning of Year		-	77,446		54,517		131,963
Cash and Cash Equivalents, End of Year	\$	15,038	\$ 229,051	\$	164,815	\$	408,904
Included on the Accompanying Balance Sheet Under the Following Captions							
Current Assets							
Cash and Investments	\$	15,038	\$ 229,051	\$	164,815	\$	408,904
<u>Reconciliation of Operating Income (Loss) to Net Cash</u> <u>Provided by (Used in) Operating Activities</u>							
Operating Income (Loss)	\$	(68,870)	\$ 91,974	\$	115,538	\$	138,642
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities: Depreciation		43,349	63,419		390		107,158
Other Income (Expense) Changes in Assets - Decrease (Increase) and		-3,3-3	03,415		550		-
Liabilities - Increase (Decrease):							
Accounts Receivable		(513)	489		-		(24)
Inventories		(274)	-		-		(274)
Prepaid Expenses		-	(86)		-		(86)
Accounts Payable and Accrued Expenses		3,429	685		947		5,061
Compensated Absences		4,280	 4,825		(7,399)		1,706
Total Adjustments		50,271	 69,332		(6,062)		113,541
Net Cash Provided by (Used in) Operating Activities	Ş	(18,599)	\$ 161,306	\$	109,476	\$	252,183

# COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

Assets	E	General mployees' ension Plan	ä	irefighters' and Police Officers' ension Plan		Total
Cash and Cash Equivalents	\$	1,723,288	\$	1,497,838	\$	3,221,126
Contributions Receivable		-		262,511		262,511
Interest Receivable		25,889		34,688		60,577
Prepaid Benefits		129,281		126,856		256,137
Investments, at Fair Value:						
U.S. Government Bonds and Bills		633,466		765,735		1,399,201
Mortgages and Federal Agency Securities		1,905,240		2,461,367		4,366,607
Corporate Bonds		2,165,245		2,802,822		4,968,067
Real Estate Fund		2,314,247		2,650,226		4,964,473
Equities	_	14,870,912		18,060,957	_	32,931,869
Total Investments		21,889,110		26,741,107		48,630,217
Total Assets		23,767,568		28,663,000		52,430,568
Total Liabilities						
Net Position						
Held in Trust for Pension Benefits	\$	23,767,568	\$	28,663,000	\$	52,430,568

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION TRUST FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

	General Employees' Pension Plan	Firefighters' and Police Officers' Pension Plan	Total
Additions			
Contributions:			
State of Florida	\$-	\$ 263,555	\$ 263,555
Employer	1,507,520	1,304,143	2,811,663
Plan Members	393,068	336,298	729,366
Total Contributions	1,900,588	1,903,996	3,804,584
Investment Earnings:			
Interest and Dividends	525,167	597,979	1,123,146
Net Increase in the Fair Value of Investments	494,760	1,543,282	2,038,042
Investment Expenses	(56,412)	(91,144)	(147,556)
Total Investment Earnings	963,515	2,050,117	3,013,632
Total Additions	2,864,103	3,954,113	6,818,216
Deductions			
Benefit Payments	1,466,795	1,529,276	2,996,071
Administrative Expense	63,486	71,793	135,279
(Total Deductions)	(1,530,281)	(1,601,069)	(3,131,350)
Change in Net Position	1,333,822	2,353,044	3,686,866
Net Position, Beginning of Year	22,433,746	26,309,956	48,743,702
Net Position, End of Year	\$ 23,767,568	\$ 28,663,000	\$ 52,430,568

STATISTICAL SECTION (UNAUDITED)

## STATISTICAL SECTION (UNAUDITED)

This part of Fernandina Beach's (the City) comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and the required supplementary information says about the City's overall financial health.

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	These schedules contain trend information to help assess the City's financial performance and well-being that have changed over time	95-99
Revenue	e Capacity Information	
	These schedules contain information to help the reader assess the City's most significant sources of revenue.	
Debt Ca	pacity Information	
	These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
_		
-	aphic and Economic Information These schedules offer demographic and economic indicators to help the reader	
	understand the environment within the City's financial activities	109-110
Operati	ng Information	
	These schedules contain information regarding the number of employees, the	
	operating indicators and capital assets used in various functions and programs	111-113
Sources	: Unless otherwise noted, the information in these schedules is derived from	
	the comprehensive annual financial reports for the relevant year. The City	

implemented GASB Statement No. 34 in fiscal year 2003, with schedules presenting government-wide information beginning in that fiscal year.

# SCHEDULE 1 CITY OF FERNANDINA BEACH, FLORIDA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (accrual basis of accounting)

										FISC/	AL YE	AR								
		2020	_	2019		2018		2017		2016		2015		2014	_	2013		2012		2011
Governmental Activities:																				
Net Investment in Capital Assets	\$	27,439,500	\$	24,367,016	\$	23,584,000	\$	22,959,982	\$	22,255,738	\$	21,363,150	\$	20,086,968	\$	22,804,829	\$	21,599,826	\$	23,627,554
Restricted		7,286,508		8,287,039		7,320,960		4,133,646		3,126,644		2,919,530		2,820,795		2,476,228		2,423,409		1,189,235
Unrestricted (2)		(679,395)		(1,795,780)		(4,860,371)		(4,182,808)		(4,916,921)		(6,495,182)		5,573,556		5,994,476		6,763,550		5,716,890
Total Governmental Activities Net Position	\$	34,046,613	\$	30,858,275	\$	26,044,589	\$	22,910,820	\$	20,465,461	\$	17,787,498	\$	28,481,319	\$	31,275,533	\$	30,786,785	\$	30,533,679
Business-type Activities: Net Investment in Capital Assets Restricted Unrestricted (2) Total Business-type Activities Net Position	\$ \$	29,141,671 2,056,475 14,561,303 45,759,449	\$ \$	26,496,040 2,187,063 11,074,620 39,757,723	\$ \$	24,293,174 1,510,257 10,467,704 36,271,135	\$ \$	19,971,800 1,346,122 9,570,979 30,888,901	\$ \$	21,758,186 631,824 8,012,813 30,402,823	\$ \$	21,519,553 444,527 6,208,903 28,172,983	\$ \$	19,562,429 575,878 6,299,731 26,438,038	\$ \$	15,190,218 575,878 6,078,336 21,844,432	\$ \$	15,990,795 743,087 4,462,091 21,195,973	\$ \$	15,990,513 875,179 3,741,762 20,607,454
Total: Net Investment in Capital Assets (1) Restricted Unrestricted (2) Total Net Position	\$ \$	56,581,171 9,342,983 13,881,908 79,806,062	\$ \$	50,863,056 10,474,102 9,278,840 70,615,998	\$ \$	47,877,174 8,831,217 5,607,333 62,315,724	\$ \$	42,931,782 5,479,768 5,388,171 53,799,721	\$ \$	44,013,924 3,758,468 3,095,892 50,868,284	\$ \$	42,882,703 3,364,057 (286,279) 45,960,481	\$ \$	39,649,397 3,396,673 11,873,287 54,919,357	\$ \$	37,995,047 3,052,106 12,072,812 53,119,965	\$	37,590,621 3,166,496 11,225,641 51,982,758	\$ \$	39,618,067 2,064,414 9,458,652 51,141,133

(1) Fiscal year 2012 net investment in capital assets has been restated due to the implementation of GASB 63 and 65.

(2) Fiscal year 2014 unrestricted net position has been restated due to the implementation of GASB 68.

# SCHEDULE 2 CITY OF FERNANDINA BEACH, FLORIDA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting)

					FIS	CAL YEAR				
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
EXPENSES										
Governmental Activities:										
General Government	\$ 5,071,080	\$ 4,794,176								
Public Safety	12,632,726	11,595,342	11,077,039	10,358,5	6 9,830,92	9 9,614,39	1 9,879,82	9,665,601	9,418,922	9,595,305
Physical Environment	232,336	1,506,579	1,639,299							
Transportation	2,296,521	2,694,817	3,403,051	3,429,7	51 2,094,05	0 1,972,16	5 1,955,40	2,296,174	2,587,248	1,933,203
Economic Environment	69,185	77,153	783 <i>,</i> 494	52 <i>,</i> 4	4 47,18	4 47,37	9 35,49	38,311	73,245	47,705
Human Services	383,930	55,418	52,811	45,6	6 42,87	1 172,99	2 497,08	35 39,013	57,167	68,127
Culture and Recreation	3,769,815	2,813,869	2,631,741	2,639,8	3 2,685,52	9 2,964,98	0 2,344,73	2,289,114	2,285,784	2,966,906
Interest on Long-term Debt	34,211	54,271	73,810	90,3	28 93,29	898,48	4 113,43	139,921	159,436	176,497
Total Governmental Activities Expenses	24,489,804	23,591,625	24,307,125	20,780,3	18,583,72	9 18,591,14	2 18,341,92	18,599,686	18,639,562	18,979,929
Business-type activities:										
Golf Course	1,591,193	1,701,757	1,644,592	1,666,5	1,649,06	5 1,704,36	5 1,665,94	9 1,742,779	1,812,640	1,707,322
Airport	1,293,876	1,423,977	1,474,615	1,047,0	74 1,147,47	2 1,131,74	5 1,110,26	1,404,547	1,246,794	1,248,391
Sanitation	2,652,962	2,377,519	2,362,448	2,263,9	23 2,307,67	1 2,209,58	7 2,130,27	2,089,886	2,054,352	2,011,406
Sewer and Water	7,459,307	7,324,589	7,562,630	7,714,0	73 7,274,66	1 6,998,89	5 9,004,52	.3 9,066,428	7,875,780	7,769,936
Stormwater	1,100,082	1,175,464	649,258	553,5	435,83	4 276,93	9 199,47	78 30,987	127,057	112,884
Marina	1,133,208	1,157,961	679,833	4,587,8						2,245,407
Total Business-type Activities Expenses	15,230,628	15,161,267	14,373,376	17,833,0						15,095,346
Total Expenses	\$ 39,720,432	\$ 38,752,892	\$ 38,680,501	\$ 38,613,4						\$ 34,075,275
PROGRAM REVENUES										
Governmental Activities:										
Charges for services:										
General Government	\$ 129,411	\$ 223,716	\$ 343,119	\$ 159.2	12 \$ 105,65	2 \$ 80.07	3 \$ 64,53	5 \$ 73,499	\$ 59,434	\$ 38,940
Public Safety	2,205,266	3,107,967	3,528,505	2,271,8						1,353,638
Physical Environment	129,126	185,444	198,011		-				_, :00,222	_)000,000
Transportation	-	-		-	-	-	-	-	-	-
Economic Environment	-	-	-	-	-	-	-	-	-	-
Human Services	-	-	-	-	-	-	-	-	-	_
Culture and Recreation	1,107,278	1,595,600	1,941,137	1,588,9	1,432,32	8 1,219,87	1 1,122,99	9 1,078,207	1,056,424	1,012,146
Operating Grants and Contributions	574,767	2,966,057	2,313,984	1,262,6						261,959
Capital Grants and Contributions	866,495	2,500,057	63,450	10,2						279,950
Total Governmental Activities Program Revenues	5,012,343	8,078,784	8,388,206	5,292,9					_	2,946,633
Business-type activities:										
Charges for services:										
Golf Course	\$ 1,148,859	\$ 1,327,190	\$ 1,297,173	\$ 1,257,7	)3 \$ 1,270,51	4 \$ 1,343,07	2 \$ 1,315,09	8 \$ 1,401,263	\$ 1,585,420	\$ 1,418,049
	860,670	\$	5 1,297,173 674,692	5 1,257,7 651,3						5 1,418,049
Airport Sanitation	2,707,115		-							
Sewer and Water		2,385,670	2,395,312	2,330,5						2,031,099
	11,417,150	11,664,072	11,120,309	11,114,4						8,433,433
Stormwater	907,234	879,548	847,771	303,4						230
Marina	509,354	125,939	296,773	333,8		3 2,210,05	0 2,341,39			2,106,478
Operating Grants and Contributions	708	216,618	13,562	2,1		-		34,928		-
Capital Grants and Contributions	2,951,271	1,017,264	2,842,464	2,025,6						1,248,926
Total business-type activities program revenues	20,502,361	18,492,210	19,488,056	18,019,2					_	15,805,875
Total program revenue	\$ 25,514,704	\$ 26,570,994	\$ 27,876,262	\$ 23,312,2	54 \$ 21,232,30	6 \$ 23,227,25	1 \$ 21,027,64	6 \$ 20,766,636	\$ 19,801,941	\$ 18,752,508
NET (EXPENSE)/REVENUE										
Governmental Activities	\$ (19,477,461)	\$ (15,512,841)	\$ (15,918,919)	\$ (15,487,3	32) \$ (14,269,33	3) \$ (13,757,74	8) \$ (13,879,98	34) \$ (14,783,593)	) \$ (14,330,334)	\$ (16,033,296)
Business-type Activities	5,271,733	3,330,943	5,114,680	186,2	)1 1,925,70	2 3,890,25	8 129,03	8 390,274	95,318	710,529
Busilless-type Activities	5,27 1,735	- / /	0,== ,,000	\$ (15,301,1				6) \$ (14,393,319)		,

# SCHEDULE 2 CITY OF FERNANDINA BEACH, FLORIDA CHANGES IN NET POSITION, concluded LAST TEN FISCAL YEARS (accrual basis of accounting)

										FISCA	L YEA									
		2020		2019		2018		2017		2016		2015		2014		2013		2012		2011
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION																				
Governmental activities:																				
Taxes:																				
Property Taxes	\$ 15	5,798,230	\$	12,859,437	\$	12,104,097	\$	11,040,874	\$	10,356,519	\$	9,894,587	\$	9,680,522	\$	9,337,768	\$	8,476,798	\$	8,079,352
Franchise and Utility Taxes		3,324,199	·	3,296,296	·	3,234,806		3,216,047		3,188,719		3,167,234		2,970,994		3,021,388		3,089,275	•	2,843,187
Half-cent Sales Tax		836,880		910,955		877,989		810,556		772,617		729,203		673,908		617,427		575,090		579,504
State Revenue Sharing		338,250		357,847		341,595		325,671		309,451		302,846		295,693		291,794		291,380		289,429
Discretionary Sales Surtax		2,126,109		2,179,554		1,941,118		1,873,713		1,778,306		1,683,460		1,556,723		1,426,792		1,333,581		1,338,433
Other taxes		262,511		247,774		225,101		228,954		224,176		-				569,516		-		-
Other Miscellaneous		175,226		218,561		216,543		331,378		412,372		558,488		324,125		41,656		427,558		468,549
Investment Earnings		212,694		174,403		90,392		63,263		41,351		26,333		12,190		-		62,769		126,467
Gain on Disposal of Fixed Assets		-		-		2,272		-		-		-		-		-		-		-
Transfers		(408,300)		81,700		58,685		42,285		(136,215)		(183,836)		(301,620)		(34,000)		326,989		166,460
Total Governmental Activities	22	2,665,799		20,326,527		19,092,598		17,932,741		16,947,296		16,178,315		15,212,535		15,272,341		14,583,440		13,891,381
Business-type activities:																				
Other Miscellaneous		74,266		88,374		174,222		310,193		153,837		34,860		32,790		614,973		799,356		60,994
Investment Earnings		247,427		148,971		38,213		31,969		14,086		17,373		3,393		19,108		20,834		15,271
Gain on Disposal of Fixed Assets				-		157,969		-		-				-				- 20,00		
Transfers		408,300		(81,700)		(58,685)		(42,285)		136,215		183,836		301,620		34,000		(326,989)		(166,460)
Total Business-type Activities		729,993		155,645		311,719		299,877		304,138		236,069		337,803		668,081		493,201		(90,195)
Total	\$ 23	3,395,792	\$	20,482,172	\$	19,404,317	\$	18,232,618	\$	17,251,434	\$	16,414,384	\$	15,550,338	\$	15,940,422	\$	15,076,641	\$	13,801,186
CHANGE IN NET POSITION	<u> </u>	2 4 0 0 2 2 0	~	4 94 9 696	~	2 4 7 2 6 7 0	~	2 445 250	~	2 677 062	~	2 420 567	~	4 222 554	~	400 740	~	252 406	~	
Governmental Activities	•	3,188,338	Ş	4,813,686	\$	3,173,679	Ş	2,445,359	\$	2,677,963	\$	2,420,567	\$	1,332,551	\$	488,748	Ş	253,106	\$	(2,141,915)
Business-type Activities	-	6,001,726	<u>_</u>	3,486,588	<u> </u>	5,426,399	<u>_</u>	486,078	<u> </u>	2,229,840	<u> </u>	4,126,327	<u>_</u>	466,841	<u>_</u>	1,058,355	<u> </u>	588,519	<u> </u>	620,334
Total	\$ 9	9,190,064	Ş	8,300,274	Ş	8,600,078	Ş	2,931,437	Ş	4,907,803	Ş	6,546,894	Ş	1,799,392	Ş	1,547,103	Ş	841,625	Ş	(1,521,581)

# SCHEDULE 3 CITY OF FERNANDINA BEACH, FLORIDA FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

										FISC	AL YE	AR								
		2020		2019		2018		2017		2016		2015		2014		2013		2012		2011
General Fund																				
Non-Spendable	\$	694,290	\$	618,052	\$	1,043,011	\$	1,023,966	\$	905,428	\$	634,185	\$	782,063	\$	851,549	\$	1,250,214	\$	1,290,987
Restricted		2,759		3,253,168		2,429,327		1,398,046		1,004,250		793,374		512,378		261,776		601,261		145,548
Committed		4,556,811		4,548,761		4,510,708		4,402,869		3,987,271		3,664,922		3,509,190		3,447,973		3,378,327		63,939
Assigned		1,544,522		728,532		769,951		1,167,461		1,191,699		718,233		638,759		159,623		591,921		23,531
Unassigned		2,311,489		2,519,317		1,132,201		623,782		975,530		1,482,841		1,148,343		1,235,633		314,412		3,874,692
Total General Fund	\$	9,109,871	\$	11,667,830	\$	9,885,198	\$	8,616,124	\$	8,064,178	\$	7,293,555	\$	6,590,733	\$	5,956,554	\$	6,136,135	\$	5,398,697
All Other Covernmental Funds																				
All Other Governmental Funds	ć		÷		ć	100 071	ć	1 000 000	ć		٨	4 000	÷	120 222	ć	4 000	ć	F 250	ć	4000
Non-Spendable	Ş	-	Ş	-	Ş	122,371	\$	1,600,000	\$	-	Ş	4,000	\$	138,233	Ş	4,000	Ş		\$	4000
Restricted		7,283,749		5,033,871		4,925,247		3,896,645		3,633,965		2,126,156		2,308,417		2,214,452		1,822,148		1043687
Committed		1,434,242		1,268,487		1,026,918		974,146		933,449		878,709		823,278		786,275		756,573		765336
Assigned		1,239,312		56,720		416,836		92,048		1,133,821		825,811		529,383		1,284,727		2,118,137		1107752
Unassigned		(47,483)		(444,589)		-		(293,149)		-		-		-		-		-		-
Total All Other Governmental Funds	\$	9,909,820	\$	5,914,489	\$	6,491,372	\$	6,269,690	\$	5,701,235	\$	3,834,676	\$	3,799,311	\$	4,289,454	\$	4,702,108	\$	2,920,775

In Fiscal Year 2020, the Building Fee Restricted Reserve balance of \$3,257,248 was transferred from the General Fund to a Special Revenue Fund.

# SCHEDULE 4 CITY OF FERNANDINA BEACH, FLORIDA CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

					FISC	AL YEAR				
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Revenues			_							
Taxes, Licenses and Permits	\$ 23,757,338	\$ 22,058,467	\$ 22,009,415	\$ 17,958,345	\$ 16,798,549	\$ 15,825,898	\$ 15,177,234	\$ 14,776,009	\$ 13,745,886	\$ 12,968,447
Intergovernmental	3,093,190	2,766,962	3,565,064	2,350,148	1,661,536	1,922,392	2,323,299	1,846,101	1,827,043	1,410,842
Charges for Services	1,259,089	1,598,099	1,477,078	1,446,796	1,494,628	1,380,703	1,331,053	1,382,899	1,272,422	1,289,935
Fines and Forfeitures	59,413	214,329	58,643	87,785	89,123	117,506	93,791	51,857	797,215	183,355
Other	1,144,757	322,598	263,060	1,244,664	1,036,059	1,226,549	958,129	975,321	807,583	714,232
Total Revenues	29,313,787	26,960,455	27,373,260	23,087,738	21,079,895	20,473,048	19,883,506	19,032,187	18,450,149	16,566,811
Expenditures										
General Government	4,767,791	4,692,625	4,461,902	4,069,837	3,514,919	3,214,122	3,373,043	3,970,807	3,800,453	3,515,365
Public Safety	11,556,807	11,258,634	10,625,934	9,758,426	9,769,412	9,391,242	9,209,143	9,092,873	8,877,495	8,917,911
Physical Environment	195,850	1,506,579	1,639,299	5,750,420	5,705,412	5,551,242	5,205,145	5,052,075	0,077,455	0,517,511
Transportation	1,684,830	2,146,026		2,948,493	1,719,952	1,547,868	1,478,862	1,457,184	1,586,752	1,072,525
Economic Environment	69,185	74,459		52,414	47,184	47,379	35,494	38,311	73,245	65,202
Human Services	383,930	55,418		45,666	37,913	172,992	497,085	39,013	57,167	68,127
Culture and Recreation	2,998,611	2,285,030	2,138,614	2,093,649	2,291,180	2,560,053	1,887,808	1,853,064	1,800,960	2,494,091
Debt Service:	2,550,011	2,203,030	2,130,014	2,055,045	2,251,100	2,500,055	1,007,000	1,000,004	1,000,000	2,434,031
Principal	1,206,426	1,186,339	1,168,951	977,860	694,999	636,934	620,495	1,617,878	639,885	506,727
Interest	38,977	58,932	78,365	94,812	97,652	102,744	117,597	143,992	163,389	219,935
Capital Outlay	4,545,708	2,572,364	2,491,609	1,954,965	2,268,612	1,883,691	2,233,323	1,383,300	1,155,021	962,590
Contingency Loss	-,5-5,700	2,372,304	2,431,005	1,554,505	2,200,012	-	2,233,323	1,505,500	-	376,000
Total Expenditures	27,448,115	25,836,406	26,369,843	21,996,122	20,441,823	19,557,025	19,452,850	19,596,422	18,154,367	18,198,473
	27,440,115	23,030,400	20,303,043	21,330,122	20,441,025	13,337,023	15,452,050	15,550,422	10,104,507	10,130,473
Excess (Deficiency) of Revenues										
Over (Under) Expenditure	1,865,672	1,124,049	1,003,417	1,091,616	638,072	916,023	430,656	(564,235)	295,782	(1,631,662)
	1,000,072						100,000	(001)2007		(1)001)002)
Other Financing Sources (Uses)										
Capital Lease	-	-	427,154	-						
Proceeds from Notes Payable	-		-	-	3,216,109	-	-	-	1,884,000	5,663,581
Payment on Note Refunding	-	-	-	-	(1,030,784)	-	-	-	_,	(5,583,045)
Transfers In	6,960,624	2,749,688	2,164,466	2,209,800	1,962,550	2,259,355	1,463,904	2,360,536	1,319,054	961,312
Transfers Out	(7,388,924)			(2,181,015)	(2,148,765)	(2,437,191)	(1,750,524)	(2,388,536)	(980,065)	(794,852)
Total Other Financing Sources (Uses)	(428,300)	81,700		28,785	1,999,110	(177,836)	(286,620)	(28,000)	2,222,989	246,996
	(120,000)			20,705		(177,000)	(200,020)	(20,000)		210,330
Net Change in Fund Balance	\$ 1,437,372	\$ 1,205,749	\$ 1,490,756	\$ 1,120,401	\$ 2,637,182	\$ 738,187	\$ 144,036	\$ (592,235)	\$ 2,518,771	\$ (1,384,666)
Debt Service as a Percentage of										
Non Capital Expenditures	5.44%	5.35%	<b>5.22%</b>	5.35%	4.36%	4.19%	4.29%	9.67%	4.73%	4.22%

# SCHEDULE 5 CITY OF FERNANDINA BEACH, FLORIDA TAX REVENUES BY SOURCE, GOVERNMENTAL ACTIVITIES LAST TEN FISCAL YEARS (modified accrual basis of accounting)

Fiscal Year	 Property Taxes	 Franchise and Utility Tax	 Half-cent Sales Tax	 State Revenue Sharing	 Discretionary Sales Surtax	 Total
2020	\$ 15,798,230	\$ 3,324,199	\$ 836,880	\$ 338,250	\$ 1,781,241	\$ 22,078,800
2019	12,859,437	3,296,296	910,955	357,847	1,847,705	19,272,240
2018	12,104,097	3,234,806	877,989	341,595	1,941,118	18,499,605
2017	11,040,874	3,216,047	810,556	325,671	1,873,713	17,266,861
2016	10,356,519	3,188,719	772,617	309,451	1,778,306	16,405,612
2015	9,894,587	3,167,234	729,203	302,846	1,683,460	15,777,330
2014	9,680,522	2,970,994	673,908	295,693	1,556,723	15,177,840
2013	9,337,768	3,021,388	617,427	291,794	1,426,792	14,695,169
2012	8,476,798	3,089,275	575,090	291,380	1,333,581	13,766,124
2011	8,079,352	2,843,187	579,504	289,429	1,338,433	13,129,905
Change 2011-2020	95.54%	16.92%	44.41%	16.87%	33.08%	68.16%

# SCHEDULE 6 CITY OF FERNANDINA BEACH, FLORIDA ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (in thousands of dollars)

		REAL	PROPERTY		LESS	EXEM	PTIONS:					Assessed Value as a
Fiscal Year	Residential Property	Commercial Property	Industrial Property	Other*	Real Property		Personal Property	 Total Taxable Assessed Value	 Total Direct Tax Rate	4	Estimated Actual Taxable Value	Percentage of Estimated Actual Value
2020	\$ 1,996,672	252,491	81,288	234,045	\$ 448,48	4 \$	16,037	\$ 2,099,976	\$ 6.5236	\$	2,564,497	81.89%
2019	1,768,916	239,602	66,426	224,570	424,32	4	18,043	1,857,147	6.0482		2,299,513	80.76%
2018	1,612,673	222,294	67,728	215,163	379,19	9	16,010	1,722,649	6.2097		2,117,858	81.34%
2017	1,488,441	211,702	66,971	196,684	378,46	3	16,717	1,568,618	6.3044		1,963,799	79.88%
2016	1,624,009	205,366	66,116	190,362	367,51	2	16,797	1,701,544	6.3044		2,085,853	81.58%
2015	1,544,826	195,353	62,893	181,081	359,44	9	16,348	1,608,355	6.3663		1,984,152	81.06%
2014	1,506,787	190,542	61,344	176,622	354,34	0	37,579	1,543,377	6.5080		1,935,295	79.75%
2013	1,517,943	191,953	61,798	177,930	352,84	7	36,395	1,560,382	6.3001		1,949,624	80.04%
2012	1,591,653	201,274	64,799	186,570	370,37	2	37,125	1,636,799	5.4335		2,044,295	80.07%
2011	1,653,699	209,120	67,325	193,843	381,30	4	33,232	1,709,451	4.9365		2,123,987	80.48%

Source: Nassau County Property Appraiser.

# SCHEDULE 7 CITY OF FERNANDINA BEACH, FLORIDA DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS (rate per \$1,000 of assessed value)

		City of Fernandina Beach				_					OVERLA	PPIN	IG RATES			
Fiscal Year	 Tax Roll Year	Operating Millage	City of Fernandina B Debt Service Millage	Beach	Total City Millage		Nassau County		St. Johns River Water Management	County			FL. Inland Navigational District	 Amelia Isl Mosquito Control	_	Amelia Isl Beach MSTU
2020	2019 \$	6.3553	\$ 0.1683	\$	6.5236	\$	7.4278	\$	0.2414	\$	6.1360	\$	0.0320	\$ 0.1412	\$	0.1021
2019	2018	5.8553	0.1929		6.0482		7.4278		0.2562		6.3170		0.0320	0.1412		0.1021
2018	2017	6.0000	0.2097		6.2097		6.5670		0.2724		6.5980		0.0320	0.1495		0.1021
2017	2016	6.0682	0.2362		6.3044		6.5670		0.2885		6.7940		0.0320	0.1587		
2016	2015	6.1021	0.2023		6.3044		6.5670		0.3023		7.1530		0.0320	0.1472		
2015	2014	6.1021	0.2642		6.3663		6.5670		0.3164		7.2160		0.0345	0.1522		
2014	2013	6.2844	0.2236		6.5080		5.5670		0.3283		7.3590		0.0345	0.1474		
2013	2012	6.0277	0.2724		6.3001		5.5670		0.3313		7.5430		0.0345	0.1453		
2012	2011	5.1759	0.2576		5.4335		5.5670		0.3313		7.8080		0.0345	0.1372		
2011	2010	4.6612	0.2753		4.9365		5.5670		0.4158		7.8080		0.0345	0.1294		

Source: Nassau County Property Appraiser

# SCHEDULE 8 CITY OF FERNANDINA BEACH, FLORIDA PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

			2020				2011	
TAXPAYER	Та	axable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	- -	axable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Westrock CP, LLC	\$	202,627,166	1	7.90%	\$	159,182,545	1	7.49%
Rayonier Performance Fibers		78,845,110	2	3.07%		72,935,242	2	3.43%
Lignotech		55,477,945	3	2.16%				
Aspire at Amelia LLC		41,823,416	4	1.63%				
Rocktenn CP, LLC		39,385,887	5	1.54%		40,320,709	3	1.90%
Eight Flags Energy		32,951,570	6	1.28%				
Florida Public Utilities, Co		22,657,105	7	0.88%		22,552,600	4	1.06%
The Range at Crane Island		21,398,987	8	0.83%				
Vintage Amelia Owner LLC		19,695,416	9	0.77%				
Island Walk Station, LLC		16,600,000	10	0.65%		9,528,213	5	0.45%
Amelia Harbor View, LLC						6,228,397	6	0.29%
RRG of Amelia Inc.						4,144,950	7	0.20%
Fernandina Beach Hotel Group						3,916,576	8	0.18%
First Coast Community Bank						3,518,935	9	0.17%
Wal-Mart Stores #977						2,984,573	10	0.14%
Totals	\$	531,462,602		20.72%	\$	325,312,740		15.32%

Source: Nassau County Property Appraiser and Nassau County

# SCHEDULE 9 CITY OF FERNANDINA BEACH, FLORIDA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

		Taxes Levied	C		n The Fiscal Year e Levy	Collections		Total Collect	ions To Date	
Fiscal	Tax Roll	For The	_		Percentage of	in Subsequent			Percentage of	
Year	Year	 Fiscal Year		Amount	Levy	 Years	1	Amount*	Levy	
2020	2019	\$ 15,992,013	\$	15,776,672	98.65%	\$ -	\$	15,776,672	98.65%	
2019	2018	12,860,995		12,834,672	99.80%	(8,887)		12,825,785	99.73%	
2018	2017	12,123,361		12,089,983	99.72%	16,112		12,106,095	99.86%	
2017	2016	10,971,228		10,824,778	98.67%	8,725		10,833,503	98.74%	
2016	2015	10,447,275		10,350,806	99.08%	45,791		10,396,597	99.51%	
2015	2014	9,814,954		9,716,219	98.99%	5,712		9,721,931	99.05%	
2014	2013	9,824,000		9,686,556	98.60%	16,883		9,703,439	98.77%	
2013	2012	9,416,621		9,326,945	99.05%	(6,035)		9,320,910	98.98%	
2012	2011	8,835,312		8,438,041	95.50%	10,823		8,448,864	95.63%	
2011	2010	8,066,170		8,054,135	99.85%	38,756		8,092,891	100.33%	

\*Amounts are for the general fund operations only and are exclusive of discounts, interest and penalties

Source: Nassau County Tax Collector

# SCHEDULE 10 CITY OF FERNANDINA BEACH, FLORIDA OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	Go	vern	mental Activitie	es			ness Type Activit	ties			Deveentege of			
Fiscal Year	GENERAL OBLIGATION BONDS		Revenue Bonds and Notes		Capital Leases		Revenue Bonds and Notes		Line of Credit		Capital Leases	Total	Percentage of Estimated Actual Taxable Value of Real property(1)	Per Capita (2)
2020	\$ 417,000	\$	577,933	\$	46,607	\$	30,195,791	\$	7,968,352	\$		39,205,683	2,564,497	2,896.83
2019	821,000		1,146,796		280,217		32,435,534		4,820,002			39,503,549	2,299,513	3,058.73
2018	1,216,000		1,707,115		511,237		34,596,821		695,001			38,726,174	2,117,858	3,034.73
2017	1,602,000		2,261,562		312,588		35,643,980				41,637	39,861,767	1,963,799	3,176.24
2016	1,982,000		2,775,746		396,264		37,631,402				81,927	42,867,339	2,085,853	3,505.38
2015	2,351,000		1,312,683				38,605,721				151,494	42,420,898	1,984,152	3,585.87
2014	2,712,000		1,588,617				40,491,393				233,499	45,025,509	1,935,295	3,785.56
2013	3,065,000		1,856,113				42,172,504				117,306	47,210,923	1,949,624	4,090.71
2012	3,410,000		3,128,990				43,358,969				157,985	50,055,944	2,044,295	4,348.91
2011	3,745,000		1,479,305		70,569		45,151,711				194,896	50,641,481	2,123,987	4,408.59

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See Schedule 6 for estimated actual taxable value of real property.

(2) See Schedule 14 for population data.

# SCHEDULE 11 CITY OF FERNANDINA BEACH, FLORIDA RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year	 Total Taxable Assessed Value	 GENERAL OBLIGATION BONDS	 Less: Amounts Available in Debt Service Funds	 Net Bonds Outstanding	Percentage of Estimated Actual Taxable Value of Real property(1)	Per Capita (2)
2020	\$ 2,564,497,031	\$ 417,000	\$ 4,863	\$ 412,137	0.02%	30.45
2019	2,299,513,071	821,000	4,464	816,536	0.04%	63.22
2018	2,117,858,482	1,216,000	4,442	1,211,558	0.06%	94.94
2017	1,963,798,534	1,602,000	4,442	1,597,558	0.08%	127.30
2016	2,085,853,231	1,982,000	4,316	1,977,684	0.09%	161.72
2015	1,984,151,696	2,351,000	121,867	2,229,133	0.11%	188.43
2014	1,935,294,915	2,712,000	118,371	2,593,629	0.13%	218.06
2013	1,949,623,795	3,065,000	165,938	2,899,062	0.15%	251.20
2012	2,044,295,497	3,410,000	165,930	3,244,070	0.16%	281.85
2011	2,123,987,062	3,745,000	165,786	3,579,214	0.17%	311.59

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See Schedule 6 for estimated actual taxable value of real property.

(2) See Schedule 14 for population data.

# SCHEDULE 12 CITY OF FERNANDINA BEACH, FLORIDA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF SEPTEMBER 30, 2020

Governmental Unit	Outs	tanding Debt	Estimated Percentage Applicable	_	Estimated Share of Overlapping Debt
Debt repaid with property Taxes					
Nassau County*	\$	26,809,204	29.5%	\$	7,905,260
Subtotal Overlapping Debt					7,905,260
City direct debt					1,041,540
Totals				\$	8,946,800

\* Fiscal year 2020 outstanding debt from Nassau County unavailable. Fiscal Year 2019 debt is presented.

Source: Nassau County Clerk of the Court/Comptroller

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issues and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using the City's assessed taxable value and dividing it by Nassau County's assessed taxable value.

# SCHEDULE 13 CITY OF FERNANDINA BEACH, FLORIDA PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

<b>-</b>			Less:	Net	Deb	t Servi	ce	
Fiscal Year	-	Operating Revenues	Operating Expenses	 Available Revenue	Principal		Interest	Coverage
2020	\$	10,794,271	\$ 4,288,932	\$ 6,505,339	1,360,000	\$	1,107,750	2.64
2019		10,364,923	4,521,496	5,843,427	1,290,000		1,172,250	2.37
2018		10,221,053	4,283,204	5,937,849	1,230,000		1,233,750	2.41
2017		10,079,472	4,267,823	5,811,649	1,085,000		1,277,150	2.46
2016		9,411,710	3,877,659	5,534,051	1,045,000		1,311,850	2.35
2015		9,131,153	3,702,025	5,429,128	1,000,000		1,355,617	2.30
2014		9,095,086	3,808,621	5,286,465	720,000		1,378,750	2.52
2013		8,852,666	4,924,928	3,927,738	420,000		1,901,580	1.69
2012		8,626,689	4,040,116	4,586,573	905,000		1,517,994	1.89
2011		8,439,791	3,842,094	4,597,697	869,980		1,548,758	1.90

Note: Details regarding the government's outstanding debt can be found in the notes to the financial statements.

# SCHEDULE 14 CITY OF FERNANDINA BEACH, FLORIDA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

		Total Population Income (Amounts		Unemployment
Fiscal Year	Population	in Thousands)	Per Capita Income	Rate
2020	13,534	N/A	N/A	4.1
2019	12,915	995,924	43,693	2.6
2018	12,761	949,609	41,816	3.0
2017	12,550	881,703	38,925	3.5
2016	12,229	818,978	36,577	4.2
2015	11,830	803,471	33,032	4.7
2014	11,894	792,211	31,896	5.4
2013	11,541	728,395	31,323	5.9
2012	11,510	725,119	31,411	7.5
2011	11,487	674,988	31,936	8.6

#### N/A - Data is unavailable

Sources: Population information provided by the University of Florida, Bureau of Economic and Business Research. Per capita income provided by U.S. Census Bureau. Unemployment rate information provided by U.S. Department of Labor: U.S. Bureau of Labor Statistics.

# SCHEDULE 15 CITY OF FERNANDINA BEACH, FLORIDA PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		2020				2011	
			Percentage of Total City				Percentage of Total City
Employer	Employees	Rank	Employment	Employees		Rank	Employment
Nassau County School District	1,598	1	11.81%	1,410		1	12.27%
Nassau County Government	672	2	4.97%	672		2	5.85%
WestRock CP, LLC	460	3	3.40%	473		3	4.12%
Baptist Medical Center Nassau	420	4	3.10%	413		4	3.60%
Rayonier Advanced Materials	300	5	2.22%	280		6	2.44%
City of Fernandina Beach	242	6	1.79%	227		7	1.98%
Publix	200	7	1.48%	-	(1)	8	0.00%
Walmart - Fernandina Beach	126	8	0.93%	410		5	3.57%
Florida Public Utilities	60	9	0.44%	-	(1)	9	0.00%
Winn Dixie	60	10	0.44%	-	(1)	10	0.00%
Totals	4,138		30.58%	3,885	-		33.82%

Source: City of Fernandina Beach Building Department, Nassau County Economic Board and Nassau County

(1) 2011 data not available

# SCHEDULE 16 CITY OF FERNANDINA BEACH, FLORIDA FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	FISCAL YEAR 2020 2019 2018 2017 2016 2015 2014 2013 2012 2011												
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011			
FUNCTION													
General Government													
City Clerk	4.00	4.00	4.00	4.00	4.00	3.50	4.50	4.50	4.50	4.50			
City Manager	4.00	4.00	4.25	3.50	4.00	3.90	3.90	4.00	3.00	3.00			
Finance	7.00	8.00	7.84	6.90	6.40	6.40	6.50	6.00	7.50	7.50			
Information Technology	4.50	3.00	3.00	2.60	2.60	2.60	3.00	2.00	3.50	2.50			
Human Resources	3.00	3.00	3.17	2.50	2.50	3.00	3.00	3.00	3.00	3.00			
Legal	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00			
Community Development-Planning	6.00	6.00	4.38	4.00	3.30	3.40	3.10	4.30	6.40	5.20			
Public Safety													
Police													
Officers	38.00	38.00	37.50	35.50	33.50	32.50	32.50	32.50	34.50	36.50			
Civilians	11.00	8.00	5.50	5.50	5.50	10.50	10.50	10.00	12.00	12.00			
Fire													
Firefighters and Officers	34.00	34.00	33.00	33.00	31.00	31.00	30.50	32.00	33.00	33.00			
Civilians	1.00	1.00	1.00	1.00	1.00	0.50	1.00	1.00	1.00	1.00			
Building	12.00	10.00	9.90	7.70	6.15	6.15	5.80	5.10	8.40	6.30			
Code Enforcement	2.50	2.50	1.73	1.90	2.10	1.50	1.10	1.10	0.00	0.00			
Public Works													
Streets	10.50	20.50	18.50	18.50	17.50	15.50	15.50	15.00	9.00	8.50			
Facility Maintenance	7.50	6.50	6.50	7.00	6.00	6.00	6.00	5.50	7.50	6.50			
Culture and Recreation	46.00	31.00	31.00	29.00	34.00	34.00	34.00	34.00	31.50	41.50			
Enterprise Funds													
Water	12.50	12.50	12.50	12.50	11.50	10.50	10.50	11.00	11.00	12.00			
Airport	2.50	2.00	2.00	2.00	1.50	1.50	1.60	1.50	1.50	1.50			
Golf Course										11.00			
Marina													
Wastewater	13.50	13.50	13.50	13.50	13.00	13.00	13.00	16.00	18.00	17.00			
Stormwater	6.00	6.00	4.75	2.50	0.50	0.00	0.50	0.00	1.00	1.00			
Internal Service Funds													
Central Garage	3.0	3.0	3.0	3.0	3.00	3.00	3.00	3.00	3.00	3.00			
Utility Billing	5.0	5.0	5.0	5.0	4.50	4.50	4.50	4.50	4.50	4.50			
Utilities Administration	3.0	3.0	3.0	3.0	3.00	4.00	4.00	3.50	3.50	4.00			

Data obtained from City of Fernandina Beach Finance Department

# SCHEDULE 17 CITY OF FERNANDINA BEACH, FLORIDA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

					FISCAL YE	AR				
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
FUNCTION										
Public Safety										
Police										
Physical Arrests	243	350	386	255	362	675	675	686	572	631
Parking Violations	585	500	430	556	673	1,000	500	496	682	474
Traffic Violations	2,462	3,000	3,081	925	1,131	1,250	1,500	1,122	1,191	1,714
Number of calls answered	19,758	19,309	19,309	21,914	21,525	22,500	22,000	21,548	23,392	21,152
Fire										
Number of calls answered	3,279	3,057	3,057	2,678	2,200	2,200	2,200	2,200	1,858	3,620
Rescue Transports	1,573	1,516	1,516	1,448	1,300	1,200	1,200	1,200	1,200	N/A
Inspections	306	271	271	198	200	220	200	200	158	192
Transportation										
Street Resurfacing	7,495	9,480	5,000	4,000	4,000	4,000	4,000	6,000	6,000	3,800
(in tons of asphalt used)										
Potholes repaired	22	25	25	30	30	30	30	43	43	50
(in tons of cold mix used)										
Culture and Recreation *										
Participants - After school tutoring	70	50	50	50	50	50	50	57	57	55
Participants - Summer Camp	36	220	220	220	166	220	216	214	214	212
Participants - Adult Softball Leagues	251	700	700	700	700	700	640	629	629	501
Participants - Senior Programs	500	935	360	360	360	850	521	554	554	732
Water										
Number of Active Accounts	9,028	8,675	7,951	8,541	8,064	7,888	8,482	8,487	8,487	8,487
Annual Daily Pumpage	3.396	3.340	3.301	3.285	5.071	4.964	5.099	3.326	3.739	3.463
(millions of gallons)										
Wastewater										
Annual daily sewage treatment	1.704	1.741	1.669	1.593	1.741	1.755	1.802	1.550	1.54	1.85
(millions of gallons)										
Stormwater										
Streets Cleaned (miles)	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,004	5,004	5,000
Drainage Cleaning (man hours)	2,000	2,000	2,000	2,000	2,000	2,000	2,000	1,206	1,206	N/A
Golf*										
Rounds Played	34,552	39,254	39,057	46,317	41,904	42,231	39,674	49,003	49,003	49 <i>,</i> 594
Memberships	369	358	765	827	190	244	202	289	289	320
Marina										
Diesel Pumped (gallons)	0 **	0 **	0 **	0 **	503,500	398,354	195,000	272,651	279,613	263,760
Gas Pumped (gallons)	0 **	0 **	0 **	0 **	79,897	68,268	72,000	56,676	57,456	91,557
Boat Night Count	15,000	15,000	15,145	15,145	19,900	22,650	15,500	13,754	12,225	8,965

N/A - data not reported

\*FY20 data was impacted by the COVID-19 PandemIc and the temporary closure or suspension of City facilities and programs.

\*\* - Marina closed due to Hurricane Matthew damage

Data obtained from City of Fernandina Beach Finance Department

# SCHEDULE 18 CITY OF FERNANDINA BEACH, FLORIDA CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

	FISCAL YEAR									
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
FUNCTION										
Public Safety										
Police Stations	1	1	1	1	1	1	1	1	1	1
Fire Stations	2	2	2	2	2	2	2	2	2	2
Transportation										
Streets (miles)	99.00	99.00	77.16	77.16	76.05	76.03	75.09	75.09	75.09	75.09
Street lights	1,178	1,178	1,178	1,178	1,173	1,168	1,168	1,190	1,239	1,042
Culture and Recreation										
Community Centers	3	3	3	3	3	3	3	3	3	3
Parks	18	18	18	18	18	18	18	18	18	16
Parks Acreage	446	446	446	446	446	446	446	446	446	418
Pickleball Courts	4	4	4	0	0	0	0	0	0	0
Golf Course	1	1	1	1	1	1	1	1	1	1
Marina	1	1	1	1	1	1	1	1	1	1
Cemetery	1	1	1	1	1	1	1	1	1	1
Tennis Courts	4	4	4	4	4	4	4	4	4	4
Swimming Pools	2	2	2	2	2	2	2	2	2	2
Water										
Water mains (miles)	130	130	124	121	120	120	117	117	117	144
Maximum daily capacity	18.2	18.2	18.0	18.2	18.2	18.2	18.2	18.2	18.2	18.2
(thousands of gallons)										
Treatment Plants	3	3	3	3	3	3	3	3	3	3
Wastewater										
Sewer lines (miles)	102	102	102	98	97	97	95	95	95	65
Maximum daily treatment capacity (millions of gallons)	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50
Treatment Plants	2	2	2	2	2	2	2	2	2	2
Stormwater										
Stormwater pipe (miles)	66	66	66	66	N/A	N/A	N/A	N/A	N/A	N/A
Drainage Structures	1,453	1,453	1,453	1,453	N/A	N/A	N/A	N/A	N/A	N/A
City maintained ponds	4	4	4	4	N/A	N/A	N/A	N/A	N/A	N/A

N/A - Statistical data not accounted for

Statistical information obtained from the City's Finance Department

# **OTHER INFORMATION**

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE PROJECTS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

Federal and State Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	State CSFA Number	Contract Number	Program Amount	Expenditures		
Federal Financial Awards					··		
U.S. Department of Homeland Security							
Passed-Through Florida Division of Emergency Management (FEMA):							
Disaster Grants - Public Assistance	97.036			\$ 1,576,955	\$	1,576,955 <b>(1)</b>	
City of Fernandina Beach Drainage Improvement	97.039		H0104	103,324		42,874	
Total U.S. Department of Homeland Security				1,680,279		1,619,829	
U.S. Department of Justice							
Federal Equitable Sharing Agreement	16.922		N/A	26,725		162,848	
Passed-Through Florida Department of Law Enforcement:							
Edward Byrne Memorial Justice Assistance Grant	16.738		2020-JAGD-NASS-2-Y6-068	2,238		2,238	
Total U.S. Department of Justice				28,963		165,086	
U.S. Department of Transportation							
Airport Improvement Program:							
Design Only-Install Runway 04/22 Lighting (5,300 LF),							
Improve Airport Drainage, Rehab Runway 04/22	20.106		3-12-022-028-2019	148,500		114,345	
Runway 4/22 Rehabilitation Project (U.S. Government							
CARES Act Funding)	20.106		3-12-0022-030-2020	30,000		30,000	
Construction- Rehabilitate Runway 4/22 Southwestern Section and							
Lights (10% of \$2,478,458 is US CARES Act Funding)	20.106		3-12-0022-029-2020	2,478,458		30,048	
Total U.S. Department of Transportation				2,656,958		174,393	
Total Federal Awards				4,366,200		1,959,308	

(1) The Office of Management and Budget (OMB) requires that only expenditures that were approved by FEMA during the fiscal year are to be reported on the Schedule of Expenditures of Federal Awards (SEFA). The remaining expenditures will be reported on the SEFA in future years, when approved by FEMA.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE PROJECTS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

Federal and State Grantor/Pass-Through Grantor/Program Title		State CSFA Number	Contract Number		Program Amount		Expenditures	
State Financial Assistance Projects								
Florida Department of Environmental Protection								
Statewide Surface Water Restoration and Wastewater Projects:								
Fernandina Beach Stormwater Shoreline Stabilization		37.033	LP45013	\$	450,000	\$	269,339	
Increasing Access, Stewardship and Resiliency of Fernandina Beach								
Coastal Resources		37.098	R1921		75,000		65,384	
Total Florida Department of Environmental Protection					525,000		334,723	
Florida Department of Transportation								
Aviation Development Grants:								
Fernandina Beach Municipal Airport - Design and Construction Hangars		55.004	GIG99/434909-1-94-20		115,000		26,126	
Airport Fuel Farm		55.004	G0Z26/438038-1-94-19		45,000		22,600	
Airport Fuel Farm - Supplemental		55.004	G0Z26/438035-1-94-20		320,000		82,527	
Fernandina Beach Municipal APT Rehab RW 4/22 Payment		55.004	GIC71/443809-1-94-01		10,000		7,623	
Total Florida Department of Transportation					490,000		138,876	
Total State Financial Assistance					1,015,000		473,599	
Total Federal Awards and State Financial Assistance				\$	5,381,200	\$	2,432,907	

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE PROJECTS CITY OF FERNANDINA BEACH, FLORIDA

## Note 1 - <u>General</u>

The accompanying schedule of expenditures of federal awards and state financial assistance projects presents the activity of all federal awards programs and state financial assistance projects of the City of Fernandina Beach, Florida (the City).

The City reporting entity is defined in Note 1 to the City's basic financial statements for the year ended September 30, 2020. All federal awards and state financial assistance received directly from federal agencies or state agencies, as well as federal awards and state financial assistance passed through other governmental agencies, are included in the schedule.

## Note 2 - Basis of Accounting

The accompanying schedule of expenditures of federal awards and state financial assistance projects is presented using the same basis of accounting as the fund in which the grant is recorded, generally the accrual or modified accrual basis, as described in Note 1 to the City's financial statements.

## Note 3 - De Minimis Indirect Cost Rate Election

The City did not elect to use the 10% de minimis indirect cost rate as covered in §200.414, *Indirect (F&A) costs*, of the Uniform Guidance.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA

## 1. <u>Summary of Audit Results</u>

#### **Financial Statements**

## I. Type of Audit Report Issued on Financial Statements

Unmodified Opinion

## II. Significant Deficiency and/or Material Weaknesses in Internal Control

Audit disclosed no significant deficiencies in internal control over financial reporting.

## III. Non-Compliance Material to Auditee Financial Statements

Audit disclosed no material instances of non-compliance.

## Federal Awards

## IV. Significant Deficiencies and/or Material Weaknesses in Internal Control Over Major Federal Programs

Audit disclosed no significant deficiencies and/or material weaknesses in internal control over major federal programs that are required to be reported in the schedule of findings and questioned costs.

CFDA No.

97.036

# V. Type of Audit Report Issued on Compliance with Requirements Applicable to Major Federal Programs

Unmodified Opinion

## VI. Audit Findings Relative to Major Federal Programs

The audit disclosed no findings required to be reported under 2 CFR 200.516(a).

#### VII. Programs Tested as Major Federal Programs Included

Federal Programs
 Disaster Grants – Public Assistance

## VIII. Dollar Threshold Used to Distinguish Between Type A and Type B Federal Programs

■ Federal Programs \$750,000

#### IX. Low-Risk Auditee

The City did not qualify as a low-risk auditee.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2020 CITY OF FERNANDINA BEACH, FLORIDA (Concluded)

# **Financial Statement Findings**

No matters are reported

# Federal Awards Findings and Questioned Costs

No matters are reported

# **PURVIS GRAY**

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Mayor and City Commissioners City of Fernandina Beach Fernandina Beach, Florida

#### **Report on Compliance for Each Major Federal Program**

We have audited the City of Fernandina Beach, Florida's, (the City) compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on the City's major Federal program for the year ended September 30, 2020. The City's major Federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2020.

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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

## **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions to prevent, or detect and correct, non-compliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control* over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material non-compliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control other compliance with a type of compliance is a deficiency in *internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Purvis Gray

March 29, 2021 Gainesville, Florida

# **PURVIS GRAY**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and City Commissioners City of Fernandina Beach Fernandina Beach, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fernandina Beach, Florida (the City) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 29, 2021.

## **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Purvis Dray

March 29, 2021 Gainesville, Florida

# **PURVIS GRAY**

## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Mayor and City Commissioners City of Fernandina Beach Fernandina Beach, Florida

We have examined the City of Fernandina Beach's (the City) compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2020. Management of the City is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material non-compliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2020.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, City Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Purvis Dray

March 29, 2021 Gainesville, Florida

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# **PURVIS GRAY**

#### MANAGEMENT LETTER

The Honorable Mayor and City Commissioners City of Fernandina Beach Fernandina Beach, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Fernandina Beach, Florida (the City) as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated March 29, 2021.

## Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, *Rules of the Auditor General*.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards;* Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with AICPA *Professional Standards,* AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 29, 2021, should be considered in conjunction with this management letter.

## **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no such recommendations made in the preceding annual financial report.

## **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is included in Note 1 to the financial statements.

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#### MANAGEMENT LETTER

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.(a) and 10.556(7), *Rules of the Auditor General*, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.(b) and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General,* requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Special District Component Units**

Section 10.554(1)(i)5.(c), *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

#### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate non-compliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, City Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Purvis Dray

March 29, 2021 Gainesville, Florida

## AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Pauline Testagrose, who being duly sworn, deposes and says on oath that:

- 1. I am the Chief Financial Officer of the City of Fernandina Beach which is a municipality of the State of Florida;
- 2. The City of Fernandina Beach adopted (Ordinance No.2005-2, 95-6, 2013-21, 2014-35, 2014-36, 2015-16 and 2018-44) implementing an impact fee; and
- 3. The City of Fernandina Beach has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.

Pauline Testagrose

## STATE OF FLORIDA COUNTY OF NASSAU

SWORN TO AND SUBSCRIBED before me this 29<sup>th</sup> day of March, 20XX.

Katie A. Newton NOTARY PUBLIC STATE OF FLORID? Comm# GG123910 Expires 7/13/2021

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Personally known X or produced identification \_\_\_\_\_

Type of identification produced: \_\_\_\_

My Commission Expires:

2021

# **PURVIS GRAY**

## COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE

The Honorable Mayor and City Commissioners City of Fernandina Beach Fernandina Beach, Florida

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fernandina Beach, Florida (the City) for the year ended September 30, 2020. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards*, and Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated June 8, 2018. Professional standards also require that we communicate to you the following information related to our audit:

## **Qualitative Aspects of Accounting Practices**

### Accounting Policies

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City are described in Note 1 to the financial statements. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

#### **Accounting Estimates**

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

- Management's estimate of the allowance for uncollectible accounts which is based on historical trends and an analysis of the aging of individual accounts.
- Management's estimate of depreciation and accumulated depreciation of fixed assets which are based on useful lives determined by asset type.

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- Management's estimate of unbilled revenues which is based on the estimated usage of cycles not billed until after year-end.
- Management's estimate of the total OPEB liability for the City's other postemployment benefits provided to its employees is based on an actuarial valuation performed by a qualified actuary. The total OPEB liability is measured using various actuarial assumptions. The City's other postemployment benefits are on a pay-as-you-go basis, and, therefore, there are no plan assets. These actuarial assumptions, if changed, could have a significant impact on the recorded amounts. Management's allocation of the net OPEB liability is also considered a significant estimate and is based on the number of active and retired employees in each department.
- Management's estimate of the net pension liability for the City's defined benefit pension plans is based on an actuarial valuation performed by a qualified actuary. As permitted by GASB Statement No. 68, the City elected to use a measurement date to record the net pension liability and related deferred inflows and outflows, that is one year prior to the reporting date. The net pension liability represents the difference between the value of pension plan assets and the total pension liability, which is measured using various actuarial assumptions. These assumptions, if changed, could have a significant impact on the recorded amounts. Management's allocation of the net pension liability is also considered a significant estimate and is based on employee compensation in each department.
- Management's estimate of compensated absences which is based on payroll data as of year-end, including the employees' current rate of pay and accrued hours for vacation and sick leave.

We evaluated the key factors and assumptions used to develop the estimates described above in determining that they are reasonable in relation to the financial statements taken as a whole.

#### **Financial Statement Note Disclosures**

The financial statement disclosures are neutral, consistent, and clear.

#### **Difficulties Encountered in Performing the Audit**

We are pleased to report we encountered no difficulties in dealing with management in performing and completing our audit.

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statement taken as a whole.

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated March 29, 2021.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Other Audit Findings or Issues**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### **Other Matters**

We applied certain limited procedures to the Required Supplementary Information (RSI) as identified in the table of contents of the financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the supplementary information which consists of the combining and individual non-major fund statements and other schedules and the schedule of expenditures of federal awards and state financial assistance, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the introductory and statistical sections, which accompany the financial statements but are not RSI. We did not audit or perform other procedures on this other information and we do not express an opinion or provide any assurance on it.

## Upcoming Governmental Accounting Standards Board (GASB) Pronouncements

GASB issued GASB Statement No. 87 – *Leases*, which is effective for the City's fiscal year ending September 30, 2022. This standard will require that all long-term, non-cancelable leases, with certain exceptions, be recorded as long-term liabilities on the balance sheet with a corresponding "right to use" asset, both of which will be reduced over the life of the lease agreement.

This information is intended solely for the use of the Honorable Mayor, City Commissioners, and management, and is not intended to be and should not be used by anyone other than these specified parties.

Purvis Gray

March 29, 2021 Gainesville, Florida



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