

# TOWN COUNCIL (AS OF FINANCIAL STATEMENT DATE)

Patrick Reilly, Mayor Grant Ball Brian Vail Steve Rivet David Scardino Danny White

# TOWN MANAGER

Matthew Stinnett

# **TOWN CLERK / TREASURER**

Debby Franklin

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# **INDEPENDENT AUDITORS' REPORT**

To the Honorable Mayor, Town Council, and Town Manager, Town of Malabar, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and general fund of the Town of Malabar, Florida, (the Town), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our (1) unmodified opinion on the general fund and (2) qualified audit opinion on the governmental activities.

- 1 -

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# Basis for Qualified Opinion on Governmental Activities

The Town has not acquired an actuarial valuation to determine the amount of its total OPEB (Other Postemployment Benefits) liability and has not presented such liability in its government-wide financial statements as required by accounting principles generally accepted in the United States of America. The impact of such departure from generally accepted accounting principles on the liabilities, net position and expenses of the governmental activities of the Town has not been determined. Such departure has no impact on the Town's fund financial statements

# Qualified Opinion on Governmental Activities

In our opinion, except for the effects, if any, of the matter described in the Basis for Qualified Opinion paragraph on the governmental activities, the financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund and governmental activities of the Town of Malabar, Florida as of September 30, 2020, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# Unmodified Opinion on General Fund

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of general fund for the Town, as of September 30, 2020, and the respective changes in financial position and budgetary comparison information for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the schedule of changes in the Town's total OPEB liability and related ratios that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 28, 2021, on our consideration of the Town's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

James Maore : 60., P.L.

Daytona Beach, Florida May 28, 2021

# Town of Malabar, Florida Management's Discussion and Analysis

As management of the Town of Malabar, Florida (the Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended September 30, 2020.

# **Financial Highlights**

- The assets of the Town exceeded its liabilities at the close of the 2020 fiscal year by \$3,150,237 (net position). Of this amount, \$2,618,641 is net investment in capital assets while restricted net position is \$204,741. \$326,855 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The total net position decreased \$17,897 from the previous year.
- As of the close of fiscal year 2020, the Town's general fund reported an ending fund balance of \$1,706,719, a increase of \$321,960 in comparison with the prior year. While \$204,741 represents the portion restricted by outside parties, \$177 is nonspendable, \$29,800 is committed for stormwater, and \$180,385 is assigned for subsequent year expenditures, and \$1,291,616 of the governmental funds balance is available for spending at the government's discretion (unassigned fund balance).
- At the end of the 2020 fiscal year, unassigned fund balance for the general fund was \$1,291,616 or 71.7% of total general fund expenditures.
- The Town's capital leases decreased by \$67,351 during the 2020 fiscal year due to ongoing payments on capital leases, while notes payable increased by \$41,995 related to draw downs on a new state revolving fund loan.

## **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

## Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). The governmental activities of the Town include general government, public safety, physical environment, and recreation. The government-wide financial statements can be found on pages 9-10 of this report.

## Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Town's only fund is the General Fund (a governmental fund).

## Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintained one individual governmental fund subsequent to the transfer of the stormwater fund into the general fund on October 1, 2013. Information is presented in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balance for the general fund.

The Town adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 11-15 of this report.

## Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 16-30 of this report.

## Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town's progress in funding its obligation to provide pension benefits and other post-employment benefits to its employees. Required supplementary information can be found on pages 31-32 of this report.

# **Government-wide Financial Analysis**

The following is a summary of the Town's governmental activities net position for each of the past two years:

#### TOWN OF MALABAR, FLORIDA'S NET POSITION

	Government	al Activities			
	Septem	ber 30,	\$	%	
	2020	2019	Change	Change	
ASSETS					
Current	\$ 1,793,070	\$ 1,483,650	\$ 309,420	20.9%	
Capital assets, net	3,229,022	3,337,143	(108,121)	-3.2%	
Total assets	5,022,092	4,820,793	201,299	17.6%	
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows related to pensions	\$ 607,602	\$ 491,406	\$ 116,196	23.6%	
LIABILITIES					
Current liabilities	\$ 228,403	232,831	\$ (4,428)	-1.9%	
Long-term liabilities	2,222,292	1,815,014	407,278	22.4%	
Total liabilities	\$ 2,450,695	\$ 2,047,845	\$ 402,850	20.5%	
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows related to pensions	\$ 28,762	\$ 96,221	\$ (67,459)	-70.1%	
NET POSITION					
Net investment in capital assets	\$ 2,618,641	\$ 2,701,406	\$ (82,765)	-3.1%	
Restricted	204,741	29,549	175,192	592.9%	
Unrestricted	326,855	437,178	(110,323)	-25.2%	
Total net position	\$ 3,150,237	\$ 3,168,133	\$ (17,896)	564.6%	

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets exceeded liabilities and deferred inflows by \$3,150,237 at the close of the 2020 fiscal year. The largest portion of the Town's net position (\$2,618,641 or 83.1%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, infrastructure and improvements), less any related debt used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's net investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Of the remaining net position, \$204,741 represents resources that are subject to external restrictions on how they may be used. The remaining balance of the net position which represents amounts available to meet the Town's ongoing obligations to citizens and creditors at the discretion of the Commission is \$326,855 for the 2020 fiscal year.

At the end of the current fiscal year, the Town is able to report positive balances in the three categories of net position for the government as a whole.

The following is a summary of the changes in the Town's governmental activities net position for each of the past two years:

#### TOWN OF MALABAR, FLORIDA CHANGES IN NET POSITION

	Government	al Activities		
	Septem	ıber 30,	\$	%
	2020	2019	Change	Change
Revenues				
Program revenues				
Charges for services	\$ 388,270	\$ 339,149	\$ 49,121	14.5%
Operating grants	107,466	150,804	(43,338)	-28.7%
Capital grants	48,070	42,368	5,702	13.5%
General revenues				
Property taxes	574,725	513,065	61,660	12.0%
Sales and use taxes	169,869	174,725	(4,856)	-2.8%
Utility taxes	313,739	315,813	(2,074)	-0.7%
Franchise and utility taxes	245,736	256,325	(10,589)	-4.1%
Communications service taxes	103,926	99,131	4,795	4.8%
Intergovernmental shared revenue - non-program	88,848	95,806	(6,958)	-7.3%
Investment earnings	16,827	28,525	(11,698)	-41.0%
Miscellaneous revenues	22,769	22,218	551	2.5%
Total revenues	2,080,245	2,037,929	42,316	-37.3%
Expenses				
General government	470,880	486,843	(15,963)	-3.3%
Public safety	1,060,949	1,001,666	59,283	5.9%
Physical environment	138,589	214,933	(76,344)	-35.5%
Transportation	366,295	333,545	32,750	9.8%
Culture and recreation	44,057	57,266	(13,209)	-23.1%
Interest on long-term debt	17,372	19,559	(2,187)	0.0%
Total expenses	2,098,142	2,113,812	(15,670)	-46.1%
Change in net position	(17,897)	(75,883)	57,986	-76.4%
Net position, beginning of year	3,168,134	3,244,017	(75,883)	-2.3%
Net position, end of year	\$ 3,150,237	\$ 3,168,134	\$ (17,897)	-0.6%

#### Governmental activities

Governmental activities decreased the Town's net position by \$17,897. This amount is primarily attributable to increased salaries expense resulting from the hiring of a couple additional employees in the current year as well as increased road repairs and paving in the current year.

- The Town's total revenues related to governmental activities increased by \$42,316 from the prior year. Factors that contributed to an increase in revenues are an increase in property taxes of \$61,660 and a \$49,121 increase in charges for services, primarily related to building permit activity.
- Expenses related to governmental activities decreased by \$15,670 from the prior year. This is related primarily to a decrease in stormwater project costs.

# **Financial Analysis of the Government's Funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

#### Governmental funds

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported an ending fund balance of \$1,706,719, an increase of \$321,960 in comparison with the prior year.

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the general fund was \$1,291,616. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenditures. Unassigned fund balance represents approximately 72% of total general fund expenditures.

## General Fund Budgetary Highlights

The following information is presented to assist the reader in comparing actual results with budgetary amounts.

General fund revenues were \$45,388 more than budgeted amounts primarily due to property taxes \$27,559 in excess of budget and license and permits \$97,085 more than budget primarily due to favorable variances in building permit and related revenues. Expenditures were \$404,716 less than budget primarily due to favorable variances in physical environment from stormwater projects that were delayed (approximately \$150,000), road repairs and maintenance activity that was delayed (approximately \$60,000), and equipment replacement that was delayed (approximately \$60,000).

Budgetary comparisons between the final budget and actual results can be found on page 15 of this report.

## **Capital Asset and Debt Administration**

**Capital assets.** The Town's investment in capital assets for its governmental activities as of September 30, 2020, amounts to \$3,229,022 (net of accumulated depreciation). This investment in capital assets includes land, buildings and systems, improvements, machinery and equipment, park facilities and roads. Additional information on the Town's capital assets can be found in Note (6) on page 23 of this report.

**Long-term debt.** The following items comprise the Town's long-term debt (excluding the net pension liability) as of September 30, 2020:

Capital leases	\$ 568,386
Compensated absences	 110,005
Total	\$ 720,386

The Town's long-term liabilities increased by \$407,278 during the current fiscal year. This increase was attributable primarily to an increase in the net pension liability. Additional information on the Town's long-term liabilities can be found in Notes (7) and (8) on pages 23-24 of this report.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Richard Kohler, Town Clerk/Treasurer, Town of Malabar, Florida.

# TOWN OF MALABAR, FLORIDA STATEMENT OF NET POSITION - GOVERNMENTAL ACTIVITIES SEPTEMBER 30, 2020

ASSETS	
Cash and cash equivalents	\$ 657,537
Investments	938,073
Receivables, net	87,165
Due from other governments	110,118
Prepaids	177
Capital assets:	
Non-depreciable capital assets	1,946,482
Other capital assets, net of accumulated depreciation	1,282,540
Total assets	\$ 5,022,092
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	\$ 607,602
LIABILITIES	¢ 550
Accounts payable and accrued liabilities	\$ 550
Unearned revenue	85,801
Accrued interest payable	17,652
Noncurrent liabilities:	
Due within one year:	(0.000
Capital leases	69,398
Compensated absences	55,002
Due in more than one year:	
Notes payable	41,995
Capital leases	498,988
Compensated absences	55,003
Net pension liability	1,626,306
Total liabilities	\$ 2,450,695
DEFERRED INFLOWS OF RESOURCES	¢ 20.7(2
Deferred inflows related to pensions	\$ 28,762
NET POSITION	
Net investment in capital assets	\$ 2,618,641
Restricted for:	+ _,,.
Building department	204,741
Unrestricted	326,855
Total net position	\$ 3,150,237
	ψ 5,150,257

# TOWN OF MALABAR, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020

				Progr	am Revenues	5		Net (Expense)
Functions/Programs	Expenses		harges for Services	G	perating cants and atributions	Gr	Capital cants and stributions	Revenue and Changes in Net Position
Governmental activities:								
General government	\$ 470,880	\$	280,329	\$	-	\$	-	\$ (190,551)
Public safety	1,060,949		-		110		2,910	(1,057,929)
Physical environment	138,589		95,702		2,381		-	(40,506)
Transportation	366,295		12,239		104,975		-	(249,081)
Culture and recreation	44,057		-		-		45,160	1,103
Interest on long-term debt	17,372		-		-		-	(17,372)
Total governmental activities	\$ 2,098,142	\$	388,270	\$	107,466	\$	48,070	(1,554,336)
	General revenu	es:						
	Property taxe	S						574,725
	Sales and use							169,869
	Utility taxes							313,739
	Franchise and	l utilit	y taxes					245,736
	Communicati	ons se	ervice taxes					103,926
	Intergovernm	ental	shared reven	nue - n	on-program			88,848
	Investment ea	arning	s					16,827
	Miscellaneou	s reve	enues					22,769
	Total general	reven	ues					1,536,439
	Change in net p	ositio	n					(17,897)
	Net position - b	eginn	ing					3,168,134
	Net position - e	•	•					\$ 3,150,237

# TOWN OF MALABAR, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2020

	General Fund	
ASSETS Cash and cash equivalents Investments Receivables, net Due from other governments Prepaid items Total assets	\$ 736,500 859,110 87,165 110,118 177 \$ 1,793,070	
<b>LIABILITIES</b> Accounts payable and accrued liabilities Unearned revenues Total liabilities	\$ 550 85,801 86,351	
FUND BALANCE Nonspendable: Prepaid items Restricted: Building department Committed: Stormwater Assigned: Subsequent year's budget	177 204,741 29,800 180,385	
Unassigned Total fund balances Total liabilities and fund balance	1,291,616 1,706,719 \$ 1,793,070	

# TOWN OF MALABAR, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2020

Fund balances - total governmental funds		\$ 1,706,719
Amounts reported for governmental activities in the statement of net position are different	because:	
Capital assets used in governmental activities are not financial resources and,		
therefore, are not reported in the funds		
Total governmental capital assets	6,689,820	
Less: accumulated depreciation	(3,460,798)	3,229,022
On the governmental fund statements, a net pension liability is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not sufficien for payment of those benefits (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the Town's net pension liability of the defined benefit pension plans is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to pensions are also reported.	t	
	(1,626,306)	
Deferred outflows related to pensions	607,602	
Deferred inflows related to pensions	(28,762)	(1,047,466)
Long-term liabilities, including bonds payable and notes payable, are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities and other long-term liabilities consist of the following:		
Bonds and notes payable	(41,995)	
Capital leases payable	(568,386)	
Accrued interest payable	(17,652)	
Compensated absences	(110,005)	(738,038)
Net position of governmental activities		\$ 3,150,237

# TOWN OF MALABAR, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	General Fund
Revenues	
Taxes and fees:	
Ad valorem taxes	\$ 574,725
Utility taxes	313,739
Franchise fees	245,736
Public service taxes	103,926
Sales and uses taxes	274,844
Licenses and permits	241,785
Charges for services	95,702
Intergovernmental	94,139
Investment income	16,827
Impact fees	12,000
Miscellaneous	61,662
Total revenues	2,035,085
Expenditures Current:	
General government	418,164
e	
Public safety	740,638
Physical environment	27,649
Transportation	350,144
Culture and recreation	70,780
Capital outlay Debt service	106,135
	67 251
Principal Interest and fiscal charges	67,351
Interest and fiscal charges	19,419
Total expenditures	1,800,280
Excess (deficiency) of revenues over expenditures	234,805
Other financing sources (uses)	
Proceeds from sale of capital assets	45,160
Issuance of debt	
	41,995
Total other financing sources (uses)	87,155
Net change in fund balance	321,960
Fund balance, beginning of year	1,384,759
Fund balance, end of year	\$ 1,706,719

#### TOWN OF MALABAR, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020

Net change in fund balances - total governmental funds	\$ 321,960
Differences in amounts reported for governmental activities in the statement of activities are:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives. Capital outlay expenditures Depreciation expense	106,135 (214,256)
Bond and loan proceeds are reported as financing sources in the governmental funds. However, the issuance of debt is reported as long-term debt payable in the statement of net position. Repayment of bond and note principal is an expenditure in the governmental funds, but the repayment of debt principal reduces long-term liabilities in the statement of net position. These amounts are as follows:	
Proceeds from issuance of long-term debt Principal repayment of general long-term debt	(41,995) 67,351
Governmental funds report contributions to defined benefit pension plans as expenditures. However, in the Statement of Activities, the amount contributed to defined benefit pension plans reduces future net pension liability. Also included in pension expense in the Statement of Activities are amounts required to be amortized.	
Change in net pension liability and deferred inflows/outflows related to pensions	(242,911)
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. These adjustments are as follows:	
Change in accrued interest on long-term debt	2,047
Change in compensated absences liability	 (16,228)
Change in net position of governmental activities	\$ (17,897)

# TOWN OF MALABAR, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budgete	d Amounts		Variance with Final Budget - Positive		
	Original	Final	Actual	(Negative)		
REVENUES	¢ 1 405 411	Ф 1 405 411	¢ 1,512,070	Ф <b>27.55</b> 0		
Taxes	\$ 1,485,411	\$ 1,485,411	\$ 1,512,970 241,785	\$ 27,559 07.085		
Licenses and permits	144,700	144,700	241,785	97,085		
Intergovernmental	117,530	117,530 104,000	94,139	(23,391)		
Charges for services Impact fees	104,000	104,000	95,702 12,000	(8,298) 12,000		
Interest revenues	23,000	23,000	16,827	(6,173)		
Miscellaneous	115,056	115,056	61,662	(53,394)		
Total revenues	1,989,697	1,989,697	2,035,085	45,388		
Total Tevenues	1,767,077	1,767,077	2,035,065	-5,500		
Expenditures						
Current: General Government:						
	24,000	24,000	22,721	1,279		
Legislative Executive	100,280	100,280	100,597	(317)		
Finance	199,827	199,827	194,266	5,561		
Legal	33,000	33,000	27,555	5,445		
Comprehensive planning	15,000	15,000	3,475	11,525		
Contingency and other	94,100	94,100	69,550	24,550		
Public Safety:	94,100	94,100	09,550	24,330		
Fire	614,505	614,505	606,227	8,278		
Protective services	140,299	140,299	170,911	(30,612)		
Physical environment	294,000	294,000	69,644	224,356		
Transportation	546,181	546,181	377,784	168,397		
Parks and recreation	93,826	93,826	70,780	23,046		
Debt Service:						
Principal	49,978	49,978	67,351	(17,373)		
Interest and fiscal charges			19,419	(19,419)		
Total expenditures	2,204,996	2,204,996	1,800,280	404,716		
Excess (deficiency) of revenues over						
(under) expenditures	(215,299)	(215,299)	234,805	450,104		
Other financing sources (uses)						
Proceeds from sale of capital assets	-	5,000	45,160	40,160		
Issuance of debt	190,000	190,000	41,995	(148,005)		
Total other financing sources (uses)	190,000	195,000	87,155	(107,845)		
Net change in fund balance	(25,299)	(20,299)	321,960	342,259		
Fund balance, beginning of year	1,384,759	1,384,759	1,384,759	-		
Fund balance, end of year	\$ 1,359,460	\$ 1,364,460	\$ 1,706,719	\$ 342,259		

# (1) <u>Summary of Significant Accounting Policies:</u>

The financial statements of the Town of Malabar, Florida (the Town), have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the Town's significant accounting policies:

(a) **Reporting entity**—The Town of Malabar, Florida (the Town) was incorporated on December 19, 1962, under general law by referendum of voters on December 1, 1962, following Chapter 29576 of the laws of Florida. The Town operates under a strong council form of government and provides the following services as authorized by its charter: public safety, roads and streets, sanitation, health and social services, culture, recreation, stormwater, improvements, planning and zoning, and general administrative services.

The accompanying financial statements present the financial position and results of operations of the applicable funds governed by the Town, the reporting entity of government for which the Town Council is considered to be financially accountable. In evaluating the Town as a reporting entity, management has addressed all potential component units that may or may not fall within the Town's oversight and control, and thus, be included in the Town's financial statements. No such entities or component units have been identified.

(b) **Government-wide and fund financial statements**—The basic financial statements include both government-wide (based on the Town as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business-type. In the government-wide statement of net position, the governmental activities are presented on a consolidated basis and are reflected, on a full accrual, economic resource basis, which incorporates long term assets and receivables as well as long term debt and obligations. The Town has no business-type activities.

The government-wide statement of activities reflects both the gross and net costs per functional category (public safety, physical environment, etc.), which are otherwise being supported by general government revenues (property, sales taxes, certain intergovernmental revenues, etc.). The statement of activities reduces gross expenses (including depreciation) by the related program revenues, operating and capital grants. The program revenues must be directly associated with the function or a business-type activity. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net cost (by function) is normally covered by general revenue (property, sales taxes, intergovernmental revenues, interest income, etc.). This government-wide focus is more on the sustainability of the Town as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The fund financial statements emphasize the major funds of the Town.

## (1) Summary of Significant Accounting Policies: (Continued)

The governmental funds financial statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. This presentation is deemed most appropriate to demonstrate legal compliance and demonstrate how the Town's actual experience conforms to the budgeted fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statement, a reconciliation is presented on the page following the Governmental Funds – Balance Sheet and the Governmental Funds – Statement of Revenues, Expenditures, and Changes in Fund Balances, which briefly explains the adjustments necessary to transform the fund-based financial statements into the government-wide presentation.

(c) **Measurement focus and basis of accounting**—The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using *the current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and pensions, are recorded only when payment is due.

Taxes, intergovernmental revenue, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. All other revenue items are considered to be measurable and available only when cash is received by the government.

(d) **Financial statement presentation**—The financial transactions of the Town are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The GASB Codification sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of all funds combined) for the determination of major funds.

The Town reports the following major governmental fund:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government as well as the proceeds received in non-ad valorem collection for stormwater maintenance.

# (1) Summary of Significant Accounting Policies: (Continued)

(e) **Budgets and budgetary accounting**—Annual budgets for all governmental funds were adopted in compliance with Florida law. The basis on which the budgets are prepared is consistent with the basis of accounting utilized by the various fund types. The governmental funds' budgets are prepared on the modified accrual basis of accounting. The Town uses the following procedures in establishing the budgetary data reflected in the accompanying financial statements:

- i. Prior to August 1st, the Town Manager submits a preliminary budget to the Town Council for the ensuing fiscal year.
- ii. Public hearings are held to obtain taxpayer comments.
- iii. Budget workshop sessions are scheduled by the Town Council, as needed.
- iv. A general summary of the budget and notice of public hearing is published in a local newspaper.
- v. Prior to October 1<sup>st</sup>, the budget is legally enacted through passage of an ordinance.
- vi. The Town Council, by ordinance, may make supplemental appropriations in excess of those estimated for the year up to the amount of available revenue. Prior to the end of the fiscal year, supplemental appropriations are made for unanticipated spending requirements by the Council.
- vii. The Town Manager may make transfers within a department as long as the total budget for the department is not increased. Transfers of appropriations between departments require the approval of the Council. The Town's Ordinance establishes the level at which expenditures may not exceed appropriations at the fund level.
- viii. Every appropriation lapses at the close of the fiscal year.

The budgets for governmental funds that were either adopted or amended during the year by the Town Council were prepared using the modified accrual basis of accounting in accordance with generally accepted accounting principles. Each of the Town's governmental funds have legally adopted budgets.

(f) Use of estimates—Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

(g) **Deposits and investments**—The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are recorded at fair value in accordance with the GASB Codification. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

(h) **Receivables**—Management has determined that no allowance for doubtful accounts is required for the general fund receivables or amounts due from other governments.

# (1) Summary of Significant Accounting Policies: (Continued)

(i) **Capital assets**—Capital assets include property, plant, equipment and infrastructure assets. The terms general capital assets and general infrastructure assets relate only to the assets associated with governmental activities, whereas the terms capital assets and infrastructure assets relate to all such assets belonging to the Town.

Capital assets are defined by the Town as assets with an initial individual cost of \$1,000 or more and an estimated useful life of more than one year. Such assets are recorded at historical cost, if purchased or constructed. Contributed assets, including donations and easements or other intangible rights of use, are recorded at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are only capitalized if they meet the dollar threshold above for capitalization. Maintenance and repairs of capital assets are charged to operating expenses.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Years
Buildings and improvements Machinery and equipment	5 – 39 years 5 – 15 years
Infrastructure	7-20 years

(j) **Compensated absences**—It is the Town's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation and a portion of sick pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

(k) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will, if required, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the only item in this category consisted of deferred amounts related to pensions, as discussed further in Note (9).

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the two items in this category are unavailable revenues, which will be recognized as inflows of resources in the period that the amounts become available, and deferred inflows of resources related to pensions, as discussed further in Note (9).

# (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(1) **Fund equity**—In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Those classifications are as follows:

*Nonspendable* – The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, such as inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as property held for sale unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation (i.e. when the government assesses, levies, charges, or otherwise mandates payment of resources from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.

*Committed* – Fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by ordinance of the Town Council are reported as committed fund balance. Those committed amounts cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

*Assigned* – Fund balance amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, are reported as assigned fund balance, except for stabilization arrangements. Assignments can be made by the Town Council or the Town Manager.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

For spendable resources, it is the Town's policy to use its resources in the following order as needed to fund expenses: restricted, committed, assigned, unrestricted.

(m) **Net position flow assumption**—Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to determine amounts reported as restricted and unrestricted net position, it is the Town's policy to consider restricted net position to have been used before unrestricted net position is applied.

# (2) <u>Reconciliation of Government-Wide and Fund Financial Statement:</u>

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**— Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

# (3) **<u>Property Tax Calendar:</u>**

Under Florida law, the assessment of all properties and collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser. State laws regulating tax assessment are designed to ensure a consistent property valuation method statewide and permit municipalities to levy property taxes at a rate of up to 10 mills. For the fiscal year ended September 30, 2020, the millage rate assessed by the Town was 2.380 per \$1,000.

All property is assessed according to its fair market value on January 1 of each year. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of State statutes.

The current year taxes for the fiscal year, beginning October 1, are billed in the month of October and are due no later than March 31. On April 1, all unpaid amounts become delinquent and are subject to interest and penalties. A maximum discount is available through November 30.

The Town recognizes property tax revenues on an accrual basis. Delinquent taxes on real property bear interest of 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. The Town tax calendar is as follows:

Valuation Date:	January 1, 2019
Preliminary Tax Roll Date:	July 1, 2019
Council Tax Rate Hearings:	September 2019
Levy Date:	October 1, 2019
Due Date:	March 31, 2020
Lien Date:	June 1, 2020

## (4) **Deposits and Investments:**

(a) **Deposits**—All of the Town's deposits are held in qualified public depositories pursuant to Chapter 280, Florida Statutes and, accordingly, are entirely insured by Federal Depository Insurance or collateralized pursuant to the *Florida Security for Public Deposits Act*.

(b) **Investments**—The general investments are governed by the Town's Investment Policy and by Florida Statutes. The Town's investment policy authorizes investments in the Florida Local Government Surplus Funds Trust Fund, Securities and Exchange Commission registered money market funds, interest-bearing time deposits or savings accounts in qualified public depositories, direct obligations of the U.S. Treasury, federal agencies and instrumentalities, securities in registered management-type investment companies or investment trusts, and other investments authorized by law or ordinance for a county, municipality, school district, or special district.

The Town invests temporarily idle resources in mutual funds and the Local Government Investment Pool (State Pool). The State Pool is administered by the Florida State Board of Administration (SBA), who provides regulatory oversight.

Florida Prime Investment Pool (Florida PRIME) is similar to money market funds in which units are owned in the fund rather than the underlying investments. These investments are reported at amortized cost and meet the requirements of GASB Statement No. 31, as amended by GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, which establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. There is no limitation or restrictions on withdrawals from Florida PRIME; although in the occurrence of an event that has a material impact on liquidity or operations of the trust fund, the funds' executive director may limit contributions to or withdrawals from the trust fund for a period of 48 hours.

The Town is exposed to the following risks associated with its non-pension investment portfolio:

**Credit risk**—The risk that an issuer or other counterparty to an investment will not fulfill its obligations. Investment in state or local government debt must be rated at least AA by Moody's or Standard & Poor's.

**Interest rate risk**—The risk that changes in interest rates will adversely affect the fair value of an investment. The Town limits its investments to maturities of less than five years.

The Town's investment policy does not formally address the risks noted above.

The Town's investments consisted of the following at September 30, 2020:

Investment Type		Amount	Weighted Average Maturity	Credit Risk	Fair Value Level
Florida PRIME Mortgage-backed securities Mutual funds – fixed income Total	\$ \$	44,969 801,345 12,796 859,110	85 days 1.5 years n/a	AAAm (S&P) NR NR	n/a Level 2 Level 1

# (5) <u>Accounts Receivable:</u>

At September 30, 2020, the Town's receivables consist of \$87,165, all of which was included in the general fund and governmental activities. In addition to accounts receivable, the Town also recorded \$110,118 in due from other governments at September 30, 2020. There was no allowance for doubtful accounts at September 30, 2020.

# (6) Capital Assets:

Capital asset activity for the fiscal year ended September 30, 2020, is as follows:

		Beginning Balance		Increases	D	ecreases		Ending Balance
Governmental activities: Capital assets, not being depreciated –								
Land	\$	1,886,781	\$	-	\$	-	\$	1,886,781
Construction in progress	*	-	*	59,701	+	-	*	59,701
Total capital assets, not being depreciated		1,886,781		59,701		-		1,946,482
Capital assets, being depreciated –								
Buildings and improvements		1,004,195		36,500		-		1,040,695
Equipment		2,822,289		9,934		-		2,832,223
Infrastructure		870,420		-		-		870,420
Total capital assets, being depreciated		4,696,904		46,434		-		4,743,338
Less: accumulated depreciation		(3,246,542)		(214,256)		-		(3,460,798)
Total capital assets, being depreciated, net		1,450,362		(165,822)		-		1,282,540
Governmental activities capital assets, net	\$	3,337,143	\$	(108,121)	\$	-	\$	3,229,022

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General government	\$ 67,518
Public safety	77,400
Cultural and recreational	13,027
Transportation	16,151
Physical environment	 40,160
Total depreciation expense - governmental activities	\$ 214,256

# (7) Capital Leases:

The Town has lease agreements for financing the acquisition of rescue vehicles and excavator equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception dates.

The assets acquired through capital leases are as follows:

Assets Under Lease	 vernmental Activities
Equipment	\$ 440,259
Vehicles	316,662
Less: accumulated depreciation	 (227,027)
Total	\$ 529,894

# (7) <u>Capital Leases:</u> (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2020 were as follows:

Year Ending September 30,	 vernmental Activities
2021	\$ 86,910
2022	86,910
2023	86,910
2024	86,910
2025	86,910
Thereafter	211,034
Total minimum lease payments	 645,584
Less: interest	(77,198)
Total	\$ 568,386

# (8) Long-Term Debt:

The Town added a new state revolving fund (SRF) loan during the year ended September 30, 2020, with a year-end balance payable of \$41,995 based on current year expenditures for drawdowns. A repayment schedule will not be finalized and no payments will be due until at least fiscal year 2022.

For the fiscal year ended September 30, 2020, a summary of the long-term liability transactions for the Town is as follows:

	eginning Balance	A	dditions	<u> </u>	Deletions	Ending alance	e Within ne Year
Governmental activities: Notes payable Capital leases Compensated absences	\$ - 635,737 93,777	\$	41,995	\$	(67,351) (36,220)	\$ 41,995 568,386 110,005	\$ - 69,398 55,002
Total long-term liabilities	\$ 729,514	\$	242,848	\$	(103,571)	\$ 720,386	\$ 55,002 124,400

# (9) Florida Retirement System:

# Plan Description and Administration

The Town participates in the Florida Retirement System (FRS), a multiple-employer, cost sharing defined public employee retirement system which covers all of the Town's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the Town are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. For the fiscal year ended September 30, 2020, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

# **Benefits Provided and Employees Covered**

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

# (9) Florida Retirement System: (Continued)

Employees may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular, DROP, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service.

# **Financial Statements**

Financial statements and other supplementary information of the FRS are included in the State's Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services, Bureau of Financial Reporting Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; by telephone at (850) 413-5511; or at the Department's Web site (www.myfloridacfo.com). An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from:

Florida Department of Management Services Division of Retirement, Research and Education Services P.O. Box 9000 Tallahassee, FL 32315-9000 850-488-5706 or toll free at 877-377-1737

## Contributions

The Town participates in certain classes of FRS membership. Each class has descriptions and contribution rates in effect at September 30, 2020, as follows (contribution rates are in agreement with the actuarially determined rates):

FRS Membership Plan & Class	Through June 30, 2020	After June 30, 2020
Regular Class	8.47%	10.00%

Current-year employer HIS contributions were made at a rate of 1.66% of covered payroll.

For the plan year ended June 30, 2020, actual contributions made for Town employees participating in FRS and HIS were as follows:

Town Contributions – FRS	\$ 106,674
Town Contributions – HIS	11,081
Employee Contributions – FRS	20,026

# (9) Florida Retirement System: (Continued)

# Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions

At September 30, 2020, the entity reported a net pension liability related to FRS and HIS as follows:

Plan	Ň	let Pension Liability
FRS	\$	1,391,518
HIS		234,788
Total	\$	1,626,306

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer proportion of the net pension liability was based on a projection of the organization's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, as actuarially determined. At June 30, 2020 and 2019, the organization's proportionate share of the FRS and HIS net pension liabilities were as follows:

Plan	2020	2019
FRS	0.003210592%	0.002920626%
HIS	0.001922943%	0.001733100%

For the plan year ended June 30, 2020, pension expense was recognized related to the FRS and HIS plans as follows:

FRS	\$ 336,758
HIS	25,764
Total	\$ 362,522

## Deferred outflows/inflows related to pensions:

At September 30, 2020, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS				HIS			
	DeferredDeferredOutflows ofInflows ofResourcesResources		flows of	Ou	Deferred Itflows of esources	Iı	Deferred nflows of esources	
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual investment earnings	\$	53,256 251,909 82,852	\$	- -	\$	9,604 25,246 187	\$	(181) (13,652) -
Change in Town's proportionate share Contributions subsequent to measurement date	\$	126,223 26,415 540,655	\$	(8,272) - (8,272)	\$	29,358 2,552 66,947	\$	(6,657) - (20,490)

# (9) Florida Retirement System: (Continued)

The above amounts for deferred outflows of resources for contributions related to pensions resulting from Town contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended September 30, 2021. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

2021	\$ 119,473
2022	159,064
2023	136,559
2024	91,669
2025	36,358
Thereafter	6,750
Total	\$ 549,873

# Actuarial assumptions:

The Actuarial assumptions for both defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS was completed in 2019 for the period July 1, 2013, through June 30, 2018. Because HIS is funded on a pay-as-you-go basis, no experience study has been completed.

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS investments is 6.80%. This rate decreased from the prior year rate, which was 6.90%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 2.21% was used to determine was used to determine the total pension for the program. This rate decreased from the prior year rate, which was 3.50%. Mortality assumptions for both plans were based on the PUB2010 base table varies by member category and sex, projected generationally with Scale MP-2018 details.

# Long-term expected rate of return:

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2020, the FRS Actuarial Assumptions conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

# (9) Florida Retirement System: (Continued)

Asset Class	Target Allocation	Long-Term Arithmetic Expected Rate of Return
Cash	1.0%	2.2%
Fixed income	19.0%	3.0%
Global equities	54.2%	8.0%
Real estate	10.3%	6.4%
Private equity	11.1%	10.8%
Strategic investments	4.4%	5.5%
Total	100.0%	

Sensitivity of the net pension liability to changes in the discount rate:

The following presents the proportionate shares of the FRS and HIS net pension liability of the Town calculated using the current discount rates, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

Plan	Current Discount Rate	NPL with 1% Decrease					NPL with 1% Increase		
FRS	6.80%	\$	2,222,020	\$	1,391,518	\$	697,879		
HIS	2.21%		271,405		234,788		204,818		

# (10) **<u>Risk Management:</u>**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in coverage from the prior year.

The Town is engaged in routine litigation incidental to the conduct of its municipal affairs. In the opinion of the Town's legal counsel, no legal proceedings are pending which would have a material adverse effect on the financial position or results of operations of the Town.

# (11) Other Post-Employment Benefits (OPEB):

The Town provides other postemployment benefits (OPEB) to its employees by providing retirement healthcare benefits.

The Town has not implemented the provisions of GASB Statement No. 75, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Statement No. 75 establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities, note disclosures, and required supplementary information.

# (12) Commitments and Contingencies:

The Town is engaged in various liability claims incidental to the conduct of its general government operations at September 30, 2020. The outcomes of established claims are included in these financial statements. In the opinion of the Town's legal counsel, no legal proceedings are pending or threatened against the Town which are not covered by applicable insurance which would inhibit its ability to perform its operations or materially affect its financial condition.

Subsequent to September 30, 2020, local, U.S., and world governments have encouraged self-isolation to curtail the spread of the global pandemic, coronavirus disease (COVID-19), by mandating temporary work stoppage in many sectors and imposing limitations on travel and size and duration of group meetings. Most industries are experiencing disruption to business operations and the impact of reduced consumer spending and investment markets have been substantially impacted. There is unprecedented uncertainty surrounding the duration of the pandemic, its potential economic ramifications, and any government actions to mitigate them. Accordingly, while management cannot quantify the financial and other impact to the Town as of May 28, 2021, management believes that a material impact on Town's financial position and results of future operations is reasonably possible.

# (13) <u>Recent Accounting Pronouncements:</u>

The Governmental Accounting Standards Board ("GASB") has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented, as adjusted for the provisions of GASB Statement No. 95, which delayed the implementation dates of certain provisions. Management has not currently determined what, if any, impact implementation of the following will have on the Authority's financial statements:

(a) GASB issued Statement No. 84, *Fiduciary Activities*, in January 2017. GASB 84 improves guidance regarding the identification and reporting of fiduciary activities. The provisions in GASB 84 are effective for periods beginning after December 15, 2020.

(b) GASB issued Statement No. 87, *Leases*, in June 2017. GASB 87 increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The provisions in GASB 87 are effective for periods beginning after June 15, 2021.

#### TOWN OF MALABAR, FLORIDA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY LAST 10 FISCAL YEARS (UNAUDITED)

	As of the Plan Year Ended June 30,						
	2020	2019 2018		2017	2016	2015	
Florida Retirement System (FRS)							
Proportion of the net pension liability	0.003210592%	0.002920626%	0.002641012%	0.002617995%	0.002281738%	0.002550210%	
Proportionate share of the net pension liability	\$ 1,391,518	\$ 1,005,823	\$ 795,486	\$ 774,385	\$ 576,141	\$ 329,394	
Covered payroll	667,531	579,743	554,851	536,553	484,990	601,618	
Proportionate share of the net pension liability as a percentage of covered payroll	208.46%	173.49%	143.37%	144.33%	118.79%	54.75%	
Plan fiduciary net position as a percentage of the total pension liability	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%	
Health Insurance Subsidy Program (HIS)							
Proportion of the net pension liability	0.001922943%	0.001733100%	0.001698412%	0.001615260%	0.001583577%	0.001815594%	
Proportionate share of the net pension liability	\$ 234,788	\$ 193,917	\$ 179,762	\$ 177,658	\$ 184,559	\$ 185,162	
Covered payroll	667,531	579,743	554,851	536,553	484,990	601,618	
Proportionate share of the net pension liability as a percentage of covered payroll	35.17%	33.45%	32.40%	33.11%	38.05%	30.78%	
Plan fiduciary net position as a percentage of the total pension liability	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%	

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, information is presented for only those years for which information is available.

## TOWN OF MALABAR, FLORIDA SCHEDULE OF CONTRIBUTIONS LAST 10 FISCAL YEARS (UNAUDITED)

	As of the Plan Year Ended June 30,											
		2020		2019		2018		2017		2016		2015
<b>Florida Retirement System (FRS)</b> Contractually required contribution Contributions in relation to the contractually required contribution	\$	106,674 106,674	\$	90,560 90,560	\$	75,267 75,267	\$	68,153 68,153	\$	55,644 55,644	\$	62,176 62,176
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Covered payroll Contributions as a percentage of covered payroll	\$	667,531 15.98%	\$	579,743 15.62%	\$	554,851 13.57%	\$	536,553 12.70%	\$	484,990 11.47%	\$	601,618 10.33%
Health Insurance Subsidy Program (HIS) Contractually required contribution Contributions in relation to the contractually required contribution Contribution deficiency (excess)	\$ \$	11,081 11,081 -	\$ \$	9,624 9,624 -	\$ \$	9,211 9,211 -	\$ \$	8,793 8,793 -	\$ \$	8,117 8,117 -	\$ \$	6,940 6,940 -
Covered payroll Contributions as a percentage of covered payroll	\$	667,531 1.66%	\$	579,743 1.66%	\$	554,851 1.66%	\$	536,553 1.64%	\$	484,990 1.67%	\$	601,618 1.15%

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, information is presented for only those years for which information is available.



#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor, Town Council, and Town Manager, Town of Malabar, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Town of Malabar, Florida, (the Town) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated May 28, 2021.

As discussed in Note (11) to the financial statements, the Authority has not implemented the provisions of GASB Statement No. 75, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Accounting principles generally accepted in the United States of America require recording of an obligation for postemployment benefits other than pensions, which would increase liabilities, decrease net position, and change the expenses in the governmental activities. The effects of this departure from accounting principles generally accepted in the United States of America on the governmental activities have not been determined.

## Internal Control over Financial Reporting

In planning and performing our audit, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore : 60., P.L.

Daytona Beach, Florida May 28, 2021



## INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA OFFICE OF THE AUDITOR GENERAL

To the Honorable Mayor, Town Council, and Town Manager, Town of Malabar, Florida:

## **Report on the Financial Statements**

We have audited the financial statements of the Town of Malabar, Florida, as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated May 28, 2021.

As discussed in Note (11) to the financial statements, the Authority has not implemented the provisions of GASB Statement No. 75, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Accounting principles generally accepted in the United States of America require recording of an obligation for postemployment benefits other than pensions, which would increase liabilities, decrease net position, and change the expenses in the governmental activities. The effects of this departure from accounting principles generally accepted in the United States of America on the governmental activities have not been determined.

## Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

## **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated May 28, 2021, should be considered in conjunction with this management letter.

## **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires us to determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings were reported in the preceding audit report.

## **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this

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management letter, unless disclosed in the notes to the financial statements. The legal authority for the primary government of the reporting entity is disclosed in Note 1 of the basic financial statements.

# **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Town has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the Town did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the Town's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we noted the following recommendations:

# 2020-001 Year-End Accounting Adjustments

During our testing of year-end cash balances, we noted the Town held certain checks related fiscal year 2021 business tax revenues for bank deposit after year-end, and various receivables and other subsequent receipts for fiscal year 2020 items were recorded as deposits in transit rather than in the proper balance sheet account. To reduce the risk of lost payments and to help ensure accurate financial reporting, we recommend all incoming payments be deposited as soon as possible, and that all year-end accruals be recorded in the appropriate general ledger account for year-end financial reporting.

## **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

## Management's Response to Findings

The Town's response to the findings identified in our audit are described in the attached response to findings as listed in the table of contents. The Town's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State granting agencies, the Town Council, management, and others within the Town and is not intended to be and should not be used by anyone other than these specified parties.

James Maore ; 60., P.L.

Daytona Beach, Florida May 28, 2021



# INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Mayor, Town Council, and Town Manager, Town of Malabar, Florida

We have examined the Town of Malabar, Florida's (the Town) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2020. Management is responsible for the Town's compliance with those requirements. Our responsibility is to express an opinion on the Town's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Town complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2020, in all material respects. An examination involves performing procedures to obtain evidence about the Town's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Town of Malabar, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2020.

James Meore ; 6., P.L.

Daytona Beach, Florida May 28, 2021

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# AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Debby Franklin, who being duly sworn, deposes and says on oath that:

 I am the Town Clerk/Treasurer of the Town of Malabar which is a local governmental entity of the State of Florida;

2. The Town of Malabar entered into an interlocal agreement with the County of Brevard on April 16<sup>th</sup> 1991, which allows the Town to collect impact fees implemented by the County, and

 The Town of Malabar has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

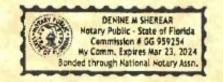
FURTHER AFFIANT SAYETH NAUGHT.

Debby Franklin, Town Clerk/Treasurer

STATE OF FLORIDA

COUNTY OF BREVARD

Subscribed and sworn to before me by ( physical presence or ( ) remote audio-visual means, this June 12<sup>th</sup>, 2020 personally appeared Debby Franklin who is known to me or who has produced \_\_\_\_\_\_ as identification, did/did not take an oath.



Doneri M Sher

**Notary Public Signature** 

AUDITEE'S RESPONSE TO: Independent Auditors' Management Letter May 28, 2021

The Independent Auditors' Management Letter provided comments and recommendations for improved financial management accounting procedures. The following is Management's responses. The Auditors' comment numbers and descriptions are included as reference.

# 2020-001 Year-End Accounting Adjustments

The Town agrees with the finding and will take into consideration the auditors suggestions, identify and implement changes to internal controls to ensure proper year-end accruals in the future.