

2020



City of Panama City, Florida

COMPREHENSIVE ANNUAL FINANCIAL REPORT

**FOR THE FISCAL YEAR ENDED
SEPTEMBER 30, 2020**



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City of Panama City, Florida

Comprehensive Annual Financial Report

For the fiscal year ended September 30, 2020

Prepared by:

The City of Panama City

Accounting Division

Cover photo: Shrimp Boat on the Bay

Photographer: Doug Dobos



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**COMPREHENSIVE ANNUAL FINANCIAL REPORT
OF THE CITY OF PANAMA CITY, FLORIDA
FISCAL YEAR ENDED SEPTEMBER 30, 2020
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INTRODUCTORY SECTION

THIS SECTION CONTAINS THE FOLLOWING SUBSECTIONS:

- LETTER OF TRANSMITTAL
- PRINCIPAL OFFICIALS
- CITY ORGANIZATIONAL CHART
- GFOA CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE
IN FINANCIAL REPORTING



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*“Dedicated to Excellence...
People Serving People”*

August 30, 2021

Honorable Mayor, City Commissioners,
City Manager, and Citizens
City of Panama City, Florida

I am pleased to present the Comprehensive Annual Financial Report (CAFR) of the City of Panama City (City) for the fiscal year ended September 30, 2020. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the enclosed data is accurate in all material aspects and is presented in a manner designed to fairly set forth the financial position and the results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The September 30, 2020 financial statements have been presented in accordance with Generally Accepted Accounting Principles (GAAP). These principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). The Letter of Transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Panama City's MD&A can be found on page 4.

The Reporting Entity and Its Services

The City of Panama City was incorporated on March 12, 1926 and covers an area of approximately 34 square miles. The population of the City for 2020 was estimated to be 34,517. The City is the county seat of Bay County. The City has a commission-manager form of government and provides a full range of municipal services including general government, public safety, public improvements, planning and zoning, and related general and administrative services. In addition, the City operates three enterprise activities: water and sewer, solid waste management, and marina services.

Criteria considered in concluding which related activities (component units) should be included in the City's combined financial statements are as follows:

- Financial accountability;
- Appointment of a voting majority;
- Imposition of will;
- Financial benefit to or burden on a primary government; and
- Financial accountability as a result of fiscal dependency.

The following component units were included, by discrete presentation for 2020, based upon the criteria noted above:

- Panama City Downtown Improvement Board
- Panama City Port Authority

The Panama City Community Redevelopment Agency (CRA) and the Panama City Florida Hurricane Disaster Relief Fund are included as blended component units in the City's financial statements.

Relevant Financial Policies

Due to the City's coastal location, which is subject to hurricane activity, the City Commission adopted a fund balance policy that authorized a committed fund balance with a target balance of 30% of annual budgeted operating expenditures and the City targeted a balance of 10% as unassigned fund balance to meet general operating expenditures. For Enterprise Funds, the City authorized a target unrestricted net position balance of 30% of annual budgeted operating expenditures. The fiscal year ended September 30, 2020 balances adequately meet the targets adopted in the policy.

Economic Condition and Outlook

Since Hurricane Michael, housing within the City remains a top priority. After losing a high percentage of available housing, City officials and staff have found innovative ways to bring housing back stronger and more affordable. Some of the positive solutions are micro-housing and modular construction. The City's Community Development department is committed to rehouse those affected by Hurricane Michael and COVID-19 and to stabilize vulnerable populations.

The Community Development department is diligently working to turn renting citizens into home owners. Currently, the national ratio is 30% renters to 70% owners while in the City the ratio is 70% renters to 30% owners. The Community Development department hopes to reverse this trend and create resident stability and resiliency through homeownership.

Therefore, the Community Development department updated its Local Housing Assistance Plan (LHAP) and increased income thresholds for applicant qualifications. This allows an estimated 40% of the City and Bay County residents to qualify for some type of needed housing assistance such as purchase assistance (up to \$45,000 down payment assistance and \$5,000 in closing costs). Under the prior LHAP, only an estimated 10% of residents would have qualified for assistance.

CARES Act funds were administered by the City's Community Development Department for Bay County and the City of Panama City. These funds assisted citizens with foreclosure prevention as well as rental and utility assistance.

The CRA continues a grant program which allows for commercial and residential improvement incentives. In addition, a paint voucher program was created as well as a job creation incentive credit program. These programs were created to attract investment and reverse blight and have been responsible for creating new jobs.

New housing developments continue to succeed and provide needed new housing for the City's citizens. SweetBay, located at the old Panama City Airport, has sold out Phase I and is completing Phase II for a total of 487 homes. 360 apartments are currently under construction with another 350 single family and multi-family lots being developed. The housing development, Liberty, planned for Panama City North, will provide 1,900 single family homes when fully developed.

The retail development, Bay City Point, continues its growth with eight new stores which continues to attract interest in developers to the area. The project is expected to provide a total of 800 jobs to the area.

The Panama City Mall is looking to reconfigure its retail development and begin rebuilding their property in the near future.

The City anticipates continued improvements in the local economy due to rebuilding and revitalizing

projects throughout the City after Hurricane Michael. City Officials closely monitor economic conditions and are committed to working with community groups to attract businesses and tourists to Panama City.

COVID-19 has impacted the City in several of its revenue streams from, State Revenue Sharing, half-cent sales tax and local option gas tax. Additional COVID-19 impacts to revenue can continue to potentially be realized into FY21.

The levy and collection of the Panama City Tourist taxes began during 2015. Annual revenue generated by this tax approximates \$800 thousand for FY20. These funds are collected by Bay County and disbursed to the Panama City Community Development Council, Inc. to promote tourist-related business activities. The Council plans to focus on developing key interest points for visitors within the City, including sailing and boating tourism, culinary tourism, and arts and culture tourism. The new Destination Panama City Visitors Center is expected to open in the Summer of 2021.

For fiscal year ended September 30, 2020, Bay County published reports confirm that sales tax collections were down by 11%.

Major Initiatives

The Panama City Port Authority East terminal development is well underway. Phase I includes a 250,000 square foot warehouse, including railroad and road infrastructure. The expansion will double the working acreage of the Port facilities and accommodate the potential for more ships and businesses. Phase I and II of the project is nearing completion.

Because of Hurricane Michael, Eastern Shipbuilding received a delivery deadline time extension which helped to secure their \$10 billion dollar contract to build cutters for the United States Coast Guard.

The City has identified over 200 projects to help rebuild the City of Panama City using the Federal Emergency Management Agency (FEMA) Section 428 Alternative Public Assistance Program. These projects located in the downtown and surrounding areas represent a \$50 million dollar capital investment into the City's facilities and infrastructure.

The City and Bay County continue to work closely together to identify cost-effective post-disaster projects within the City that will greatly reduce or eliminate future disaster risk to facilities within the City. The bulk of the funding for these projects will be obtained through the FEMA Hazard Mitigation Grant Program (HMGP).

Recovery, rebuilding and development plans continue moving forward for the Panama City and St. Andrews marinas. Both are now clear of storm debris and progress on the bulkhead repairs at the Panama City Marina is near completion.

The City continues the Panama City Marina redevelopment project with the St. Joe Company. The hotel and restaurant are now under construction. The Marina redevelopment project is expected to become a lucrative part of the City, sustaining investment returns through sales and property taxes. The City will consider tax-increment financing, concessions for impact fees and funding for infrastructure improvements.

For the Future

The Downtown CRA plan was extended until year 2034. The new revised plan includes continuing community policing efforts, improving the streetscape, encouraging increased economic and tourism based activities, and increasing the grants program.

The City adopted a Strategic Vision for Downtown to direct future growth, to preserve the City's history, its waterfront, and its strong sense of community. During fiscal year 2020, the City asked the citizens to help set a vision for the future of Glenwood, Millville and St. Andrews. The Strategic Vision for each neighborhood reflects the community's ideas and priorities for preservation, sustainable building, streets, public spaces, dealing with storm water, and more. The City is working to illustrate these ideas and blend them into one plan, which will be used to guide future actions.

Several transformative projects are set to begin in 2021, which have been in the planning stages. The Sudduth Park project will create a revitalized neighborhood ball field with modern amenities. Lindenwood Dr. is slated to be completely reconstructed to include new water, sewer, and stormwater utilities. Panama City North continues to see investment which calls for the expansion and continued investment of our utilities system. The Harrison Ave. Streetscape project will be underway in the Summer of 2021. Phase I of this project encompasses Harrison Ave. from Government to 4th St. including a plaza at the 4th St. intersection. Citizens can expect to see wider sidewalks, and pedestrian friendly walkability, and a massive facelift to downtown Panama City. Utilities and stormwater will also be addressed during the project. Additionally, the historic St. Andrews School revitalization project will be in the process of securing all necessary funding from a variety of State and Federal grant sources.

The United States Air Force which depends on the support of local communities is underway with the planning process to rebuild Tyndall Air Force base. The United States Air Force plans to rebuild the base as a premiere military facility that will host up to four F-35 stealth fighter squadrons and also host two dozen MQ-9 Reaper drones by 2023.

Currently, Tyndall Air Force Base and Naval Support Activity provide approximately 10,000 military and civilian jobs and 15,000 retirees have chosen to remain in the Panama City-Bay County area. The annual economic impact of the two bases totals over \$1.2 billion.

Accounting System and Internal Control

The City's accounting, budgetary, and financial reporting systems have been designed to conform to the standards set forth by the American Institute of Certified Public Accountants, the Governmental Accounting Standards Board, the Office of Management and Budget, and the State of Florida.

In developing and altering the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding:

The safeguarding of assets against loss from unauthorized use or disposition, and the reliability of financial records for preparing financial statements and maintaining accountability of assets.

The concept of reasonable assurance recognizes that:

- The cost of a control should not exceed the benefits likely to be derived, and
- The evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. We believe the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

As a recipient of federal and state financial assistance, the government is also responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by management.

In conformance with the City Charter and Florida Statutes, budgetary control is maintained through constant review by the accounting division. Detailed monthly budget reports are prepared for each department, documenting revenues and expenditures.

Budgetary Controls

The City maintains budgetary controls to ensure compliance with the legal provisions embodied in the annual appropriated budget approved by the City Commission. Activities of the General Fund, Utilities Fund, Solid Waste Fund, Marina Fund, Debt Service Fund, Medical Self-Insurance Fund, Community Planning and Development Fund, State Housing Initiative Partnership City, State Housing Initiative Partnership County, General Grants Fund, Infrastructure Surtax Fund, Hurricane Michael Fund, Disaster Fund and the Community Redevelopment Agency areas are included in the appropriated annual budget. The City also maintains an encumbrance accounting system as one technique in accomplishing budgetary controls. Encumbered amounts lapse at the year end. Encumbrances are generally re-appropriated as part of the following year's budget.

Reporting Achievement

The Government Finance Officers' Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Panama City, Florida, for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2019. This was the 27th consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgments

I thank the City Commission members for their commitment to planning and conducting the financial operations of the City in a highly responsible and conservative manner. The completion of this Comprehensive Annual Financial Report in a timely basis was made possible by the dedicated efforts of the entire Accounting Division. Sincere appreciation is extended to the firm of Tipton, Marler, Garner and Chastain, for its professional approach and high standards in the conduct of the firm's independent audit of the City's financial records and transactions.

Respectfully submitted,



Janette Smith
City Clerk-Treasurer



Mark McQueen
City Manager



City of Panama City Officials

Commission - Manager Form of Government

City Commission

Greg Brudnicki, Mayor

Ward I

Jenna Flint Haligas

Ward III

Billy Rader

City Manager

Mark McQueen

City Clerk - Treasurer

Janette Smith

Ward II

Kenneth Brown

Ward IV

Mike Nichols

City Attorney

Nevin Zimmerman

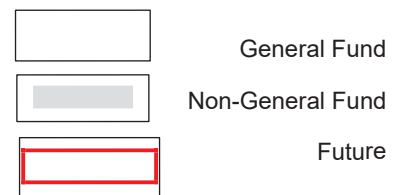
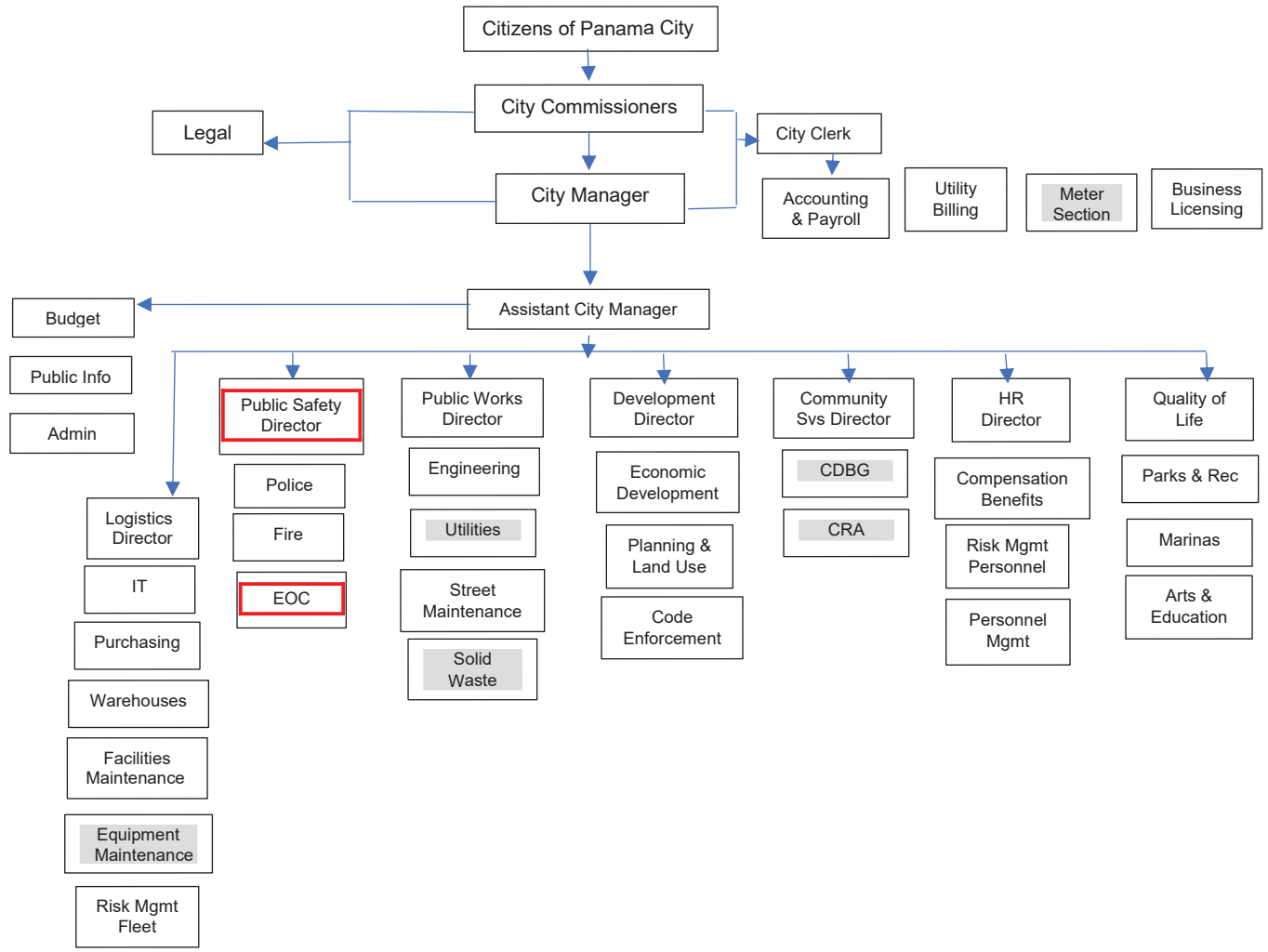
Independent Auditors

Tipton, Marler, Garner & Chastain

As of
August 30, 2021



CITY OF PANAMA CITY
 ORGANIZATIONAL CHART
 FISCAL YEAR 2020





Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Panama City
Florida**

For its Comprehensive Annual
Financial Report
For the Fiscal Year Ended

September 30, 2019

Christopher P. Morrill

Executive Director/CEO

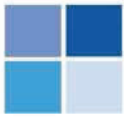
FINANCIAL SECTION

THIS SECTION CONTAINS THE FOLLOWING SUBSECTIONS:

- INDEPENDENT AUDITOR'S REPORT
- MANAGEMENT DISCUSSION AND ANALYSIS
- BASIC FINANCIAL STATEMENTS
- REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN
MANAGEMENT DISCUSSION AND ANALYSIS
- COMBINING AND INDIVIDUAL FINANCIAL STATEMENTS
AND SCHEDULES
- SUPPLEMENTAL INFORMATION



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INDEPENDENT AUDITOR'S REPORT

Honorable Mayor, City Commissioners,
and City Manager
City of Panama City, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Panama City, Florida, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City of Panama City, Florida's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Panama City, Florida, as of September 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 16, and budget to actual comparison – major funds (general fund) on page 129 and pension and other post employment schedules on pages 130 through 144 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Panama City, Florida's basic financial statements. The introductory section, combining and individual financial statements and schedules, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of funds related to the Deepwater Horizon oil spill is presented for purposes of additional analysis as required by Section 215.97, Florida Statutes, and is also not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and Section 215.97, Florida Statutes, and is also not a required part of the basic financial statements.

The combining and individual financial statements, the schedule of expenditures of funds related to the Deepwater Horizon oil spill, and the schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual financial statements, and schedule of expenditures of funds related to the Deepwater Horizon oil spill, and the schedule of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated August 30, 2021, on our consideration of the City of Panama City, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Panama City, Florida's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Panama City, Florida's internal control over financial reporting and compliance.

Lipton, Marley, Garner : Chastain

Panama City, Florida
August 30, 2021

City of Panama City, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2020

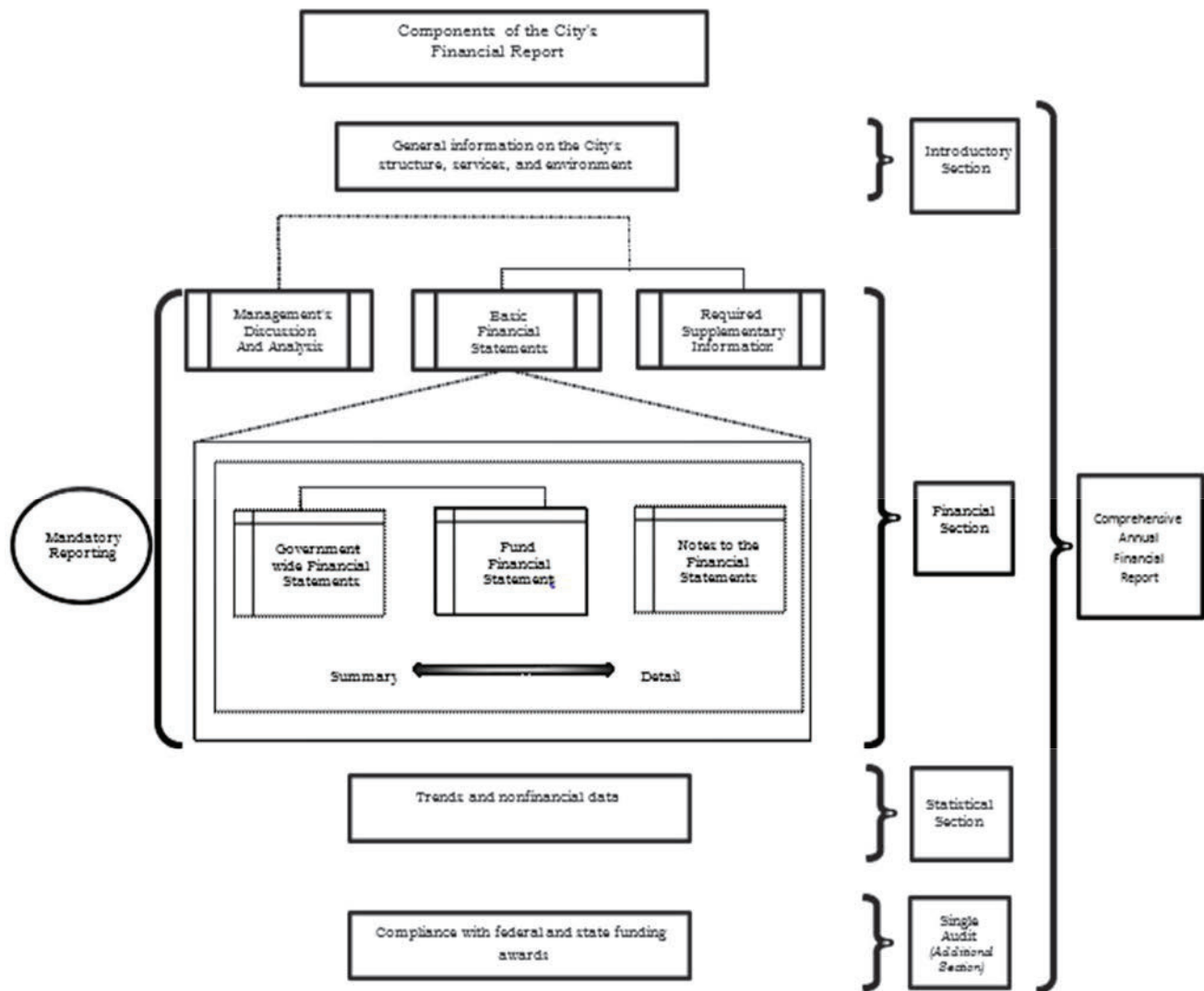
The City of Panama City, Florida's Management Discussion and Analysis provides an overview of the City's financial activities for the fiscal year ended September 30, 2020 and offers a comparative analysis between fiscal years 2020 and 2019. It serves as an introduction to the City's basic financial statements which consist of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This discussion should be read in conjunction with the City's financial statements, which begin on page 17, and the Letter of Transmittal, located in the Introductory Section.

Financial Highlights

- The City's assets (\$388,914,549) and deferred outflows of resources (\$8,371,863) exceeded its liabilities (\$190,945,941) and deferred inflows of resources (\$4,044,002) as of September 30, 2020 by \$202,296,469. Of this amount, \$25,373,694 (unrestricted net position) represents the portion of total net assets which may be used to meet the government's ongoing obligations to citizens, customers, and creditors. Of the total net position, \$129,337,201 is invested in capital assets (net of related debt) and the remaining \$47,585,574 is restricted.
- Total net position for the City decreased \$2,810,589 (1.4%) over fiscal year 2019 ending net position of \$205,107,058. Governmental activities had decreased by 5.2% (\$5,951,273) at the end of fiscal year 2020 and accounted for \$108,331,822 of the City's total net position. Business-type activities increased 3.5% (\$3,140,684) over the previous fiscal year to \$93,964,647. Unrestricted net position for governmental activities equaled \$13,208,298 and restricted equaled \$34,797,523. Business-type activities reported net positions of \$12,165,396 in unrestricted and \$12,788,051 in restricted.
- Capital assets increased 4.6% from fiscal year 2019 to \$197,150,582 at the close of fiscal year 2020. Of this amount, \$96,175,145 are assets held in governmental activities and \$100,975,437 are assets held in business type activities.
- The General Fund reported a total fund balance of \$18,244,975 on September 30, 2020, an increase of \$3,836,605 (26.6%) from fiscal year 2019. The general fund ending balance represents 41.3% of general fund expenditures and transfers out for fiscal year 2020.
- Total debt for fiscal year 2020 increased 5.0% from fiscal year 2019. The increase of \$8,517,287 was primarily due to the issuance of debt during fiscal year 2020 to finance repairs for Hurricane Michael prior to receiving FEMA and other sources reimbursement.

Overview of the Financial Statements

This comprehensive annual financial report was prepared in conformity with the Governmental Accounting Standards Board's (GASB) Statement No. 34. The report contains other supplementary information in addition to the basic financial statements themselves. The basic financial statements provide information on both the City as a whole (government-wide) and its major individual funds. Both perspectives (government-wide and fund financial) allow the user to address relevant questions, broaden a basis for comparison (year to year) and enhance the City's accountability. The following illustration presents the components of the financial report.



Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Panama City's finances, in a manner similar to a private-sector business. They are prepared using the accrual basis of accounting, which accounts for all of the current year's revenues and expenses regardless of when cash is paid or received.

The *statement of net position* presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. This statement combines and consolidates governmental funds current financial resources (short-term spendable resources) with capital assets and long term obligations. Over time, increases and decreases in net position may serve as a useful indicator of whether the City's financial position is improving or deteriorating. Assets, liabilities, deferred inflows/outflows of resources, and net position are reported separately for *governmental activities* and *business-type activities*.

The *statement of activities* reports all of the City's revenues, expenses, and changes in net position for the most recent fiscal year. Both governmental and business-type activities are presented to summarize the gross and net cost of various City functions. Governmental activities include general government, public safety, transportation, economic environment, human services, and culture/recreation. Costs of governmental activities are principally supported by taxes and intergovernmental revenues. Business-type

activities include water and sewer utilities, solid waste, and marina operations. Costs of business-type activities are supported by user charges and fees.

The government-wide financial statements include not only the City of Panama City and its *blended component units* (The Panama City Community Redevelopment Agencies and the Panama City Florida Hurricane Disaster Relief Fund, Inc. (a nonprofit)), but also *discretely-presented component units* for which the City is financially accountable. The Panama City Downtown Improvement Board and the Panama City Port Authority are legally separate entities over which the City, as the *primary government*, may exercise influence or may be obligated to provide financial subsidy. The information for these two *discretely-presented component units* is presented in separate columns in the government-wide financial statements. Component unit financial statements may be requested by contacting that entity at the address listed on page 33 in the Notes to the Financial Statements.

Fund Financial Statements

The financial activities of the City are recorded in separate *funds*. Funds are groupings of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. All of the funds of the City of Panama City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statement, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate a comparison between *governmental funds* and *governmental activities*.

The City of Panama City maintains twenty-five governmental funds. The General Fund, Hurricane Michael Fund, Capital Projects Fund, Capital Projects 2013 Fund, Capital Projects Infrastructure Surtax Fund, Capital Projects New City Hall Fund and Capital Project 428 Fund are the major funds. Therefore, a balance sheet and statement of revenues, expenditures, and changes in fund balances are presented beginning on page 20. Data from the other eighteen governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City of Panama City adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 20 through 24 of this report.

Proprietary fund financial statements can be found beginning on page 25. The City of Panama City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. They include the Utilities Fund, Solid Waste Fund, and the Marina Fund. All are considered to be major funds of the City. *Internal service funds* account for the financing of goods or services provided by one department to other departments of the City. The funds maintained by the City include the Equipment Maintenance, Medical Self-Insurance, and Dental Insurance funds. Because these services predominantly benefit governmental rather than business-type functions, they have been included within the governmental activities in the government-wide financial statements.

Financial statements of proprietary funds provide the same type of information as the government-wide financial statements, only in greater detail. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in the report.

It is important to recognize that, while the total column on the business-type fund financial statement may be the same as the business-type column on the government-wide financial statement, the governmental funds total column requires a reconciliation because of the different measurement focus utilized (current financial resources versus total economic resources). The related reconciliations are included for examination.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. They are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Panama City's own programs. The accounting for those funds is much like that used for proprietary funds. The City's fiduciary funds include Police, Fire, and Senior Management Supplemental Pension Funds, and can be found beginning on page 29.

The *notes to the financial statements* provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 31 through 128 of this report.

Other information, in addition to the basic financial statements and accompanying notes, includes Police, Fire, and Senior Management Supplemental Pension funding obligations in the *required supplementary information* beginning on page 129. The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information beginning on page 145.

Government-wide Financial Analysis

As noted earlier, net position may serve, over time, as a useful indicator of a government's financial position.

The largest component (63.9%) of the City's net position at September 30, 2020 is net investment in capital assets (e.g. land, buildings, machinery, equipment, and infrastructure). This amount (\$129,337,201) is net of any related outstanding debt used to acquire those assets. The City of Panama City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities. Approximately 12.6% (\$25,373,694) remains available to meet the City's ongoing obligations to citizens, creditors and customers. The remaining 23.5% of total net position (\$47,585,574) are resources subject to external restrictions on how they may be used.

City of Panama City, Florida
Summary Statement of Net Position
As of September 30, 2020 and 2019

	Governmental Activities		Business-type Activities		Total Primary Government	
	2020	2019	2020	2019	2020	2019
Current and Other assets	\$ 160,934,408	\$ 167,076,686	\$ 30,829,559	\$ 35,387,907	\$ 191,763,967	\$ 202,464,593
Capital assets	96,175,145	91,776,940	100,975,437	96,788,260	197,150,582	188,565,200
Total assets	<u>257,109,553</u>	<u>258,853,626</u>	<u>131,804,996</u>	<u>132,176,167</u>	<u>388,914,549</u>	<u>391,029,793</u>
Total deferred outflows of resources	<u>7,827,773</u>	<u>4,243,900</u>	<u>544,090</u>	<u>600,811</u>	<u>8,371,863</u>	<u>4,844,711</u>
Current and Other liabilities	14,250,516	18,745,612	5,222,213	5,888,900	19,472,729	24,634,512
Noncurrent liabilities	139,133,813	127,456,325	32,339,399	35,496,501	171,473,212	162,952,826
Total liabilities	<u>153,384,329</u>	<u>146,201,937</u>	<u>37,561,612</u>	<u>41,385,401</u>	<u>190,945,941</u>	<u>187,587,338</u>
Total deferred inflows of resources	<u>3,221,175</u>	<u>2,612,494</u>	<u>822,827</u>	<u>567,614</u>	<u>4,044,002</u>	<u>3,180,108</u>
Net position:						
Net investment in capital assets	60,326,001	72,191,254	69,011,200	61,995,159	129,337,201	134,186,413
Restricted	34,797,523	31,273,810	12,788,051	12,679,599	47,585,574	43,953,409
Unrestricted	13,208,298	10,818,031	12,165,396	16,149,205	25,373,694	26,967,236
Total net position	<u>\$ 108,331,822</u>	<u>\$ 114,283,095</u>	<u>\$ 93,964,647</u>	<u>\$ 90,823,963</u>	<u>\$ 202,296,469</u>	<u>\$ 205,107,058</u>

At the end of the current fiscal year, as in the prior year, the City is able to report positive balances in all three categories of total net position as whole, and individually, within the governmental and business-type activities.

The City's overall net position on September 30, 2020 decreased by \$2,810,589 from fiscal year 2019 (See table below). The City is required to report on the face of the financial statements the deferred inflows, deferred outflows, net pension assets and net pension liabilities for each of the City's pension plans and proportionate share of the Florida Retirement System (FRS). (See note 9).

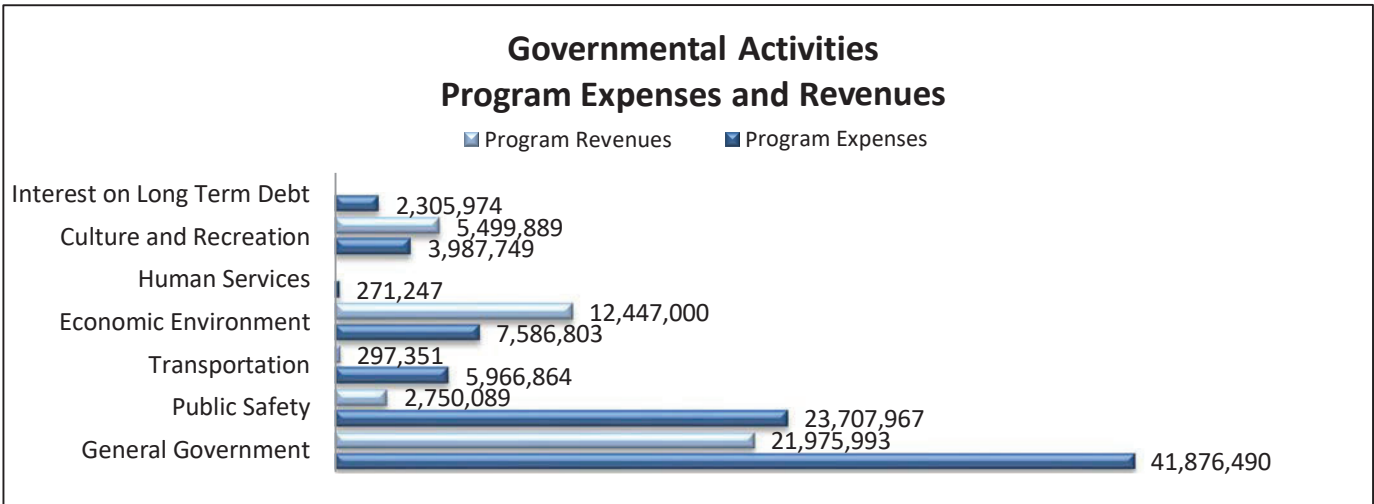
Key elements of the increases and decreases between 2019 and 2020 can be compared by examining changes in net position on the *Statement of Activities* (See below). The Statement of Activities shows the governmental and business-type activities during the previous two fiscal years.

City of Panama City, Florida
Statement of Activities
Fiscal Years Ended September 30, 2020 and 2019

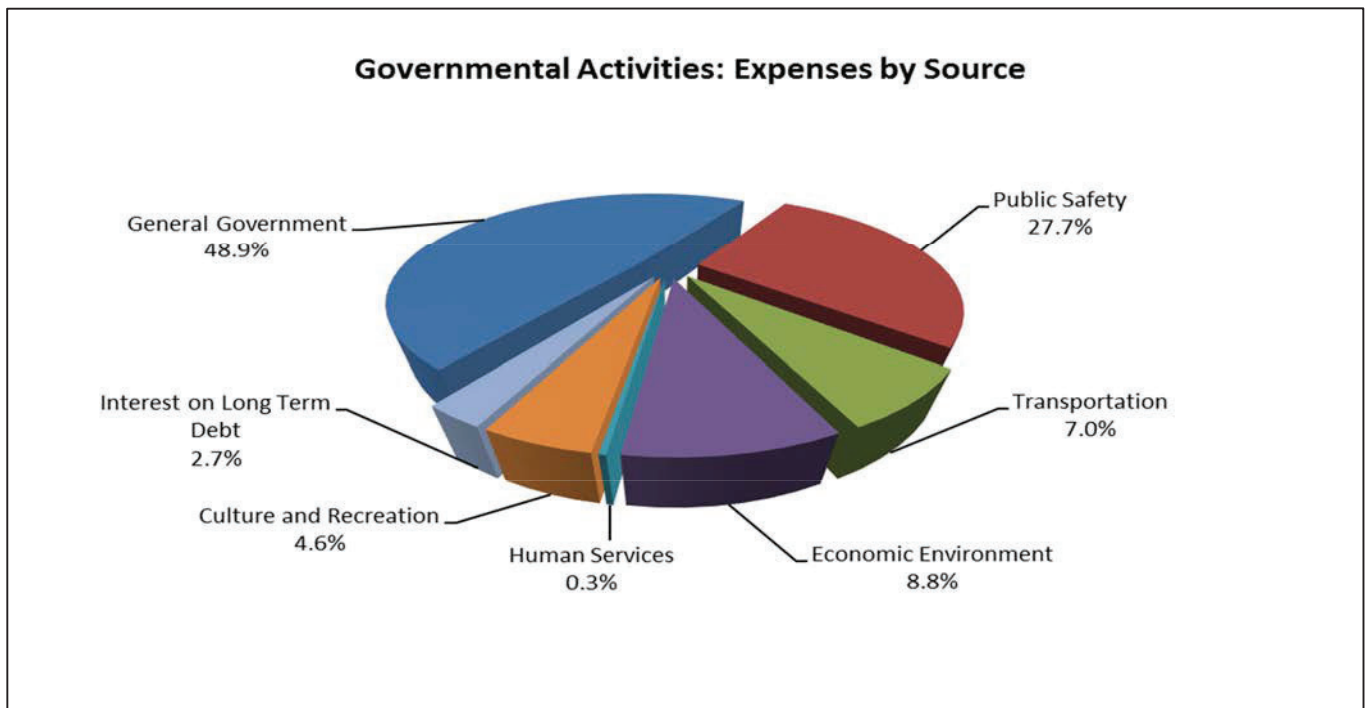
	Governmental Activities		Business-type Activities		Total	
	2020	2019	2020	2019	2020	2019
Revenues						
Program Revenues:						
Charges for services-governmental	\$ 25,391,274	\$ 25,033,681			\$ 25,391,274	\$ 25,033,681
Charges for services-utilities			\$ 18,404,388	\$ 15,934,927	18,404,388	15,934,927
Charges for services-solid waste			7,287,431	5,943,083	7,287,431	5,943,083
Charges for services-marinas			1,791,249	748,905	1,791,249	748,905
Operating grants and contributions	17,579,048	84,287,672	54,631	9,699,648	17,633,679	93,987,320
Capital grants and contributions			506,409	637,468	506,409	637,468
General Revenues:						
Taxes:						
Ad valorem	11,049,811	10,099,539			11,049,811	10,099,539
Tax increment	1,617,978	2,311,262			1,617,978	2,311,262
Gas tax	1,269,117	1,315,941			1,269,117	1,315,941
Franchise fees	3,612,700	3,490,296			3,612,700	3,490,296
Utility service taxes	3,901,790	3,719,556			3,901,790	3,719,556
Communications service taxes	1,542,282	1,361,929			1,542,282	1,361,929
Local option sales tax	3,405,468	3,596,071			3,405,468	3,596,071
State revenue sharing	5,181,838	5,531,002			5,181,838	5,531,002
Investment earnings	707,005	1,253,276	250,612	560,802	957,617	1,814,078
Miscellaneous	2,127,706	1,937,466	61,732	1,846	2,189,438	1,939,312
Total Revenues	<u>77,386,017</u>	<u>143,937,691</u>	<u>28,356,452</u>	<u>33,526,679</u>	<u>105,742,469</u>	<u>177,464,370</u>
Expenses						
General government	41,876,490	84,430,144			41,876,490	84,430,144
Public safety	23,707,967	22,418,938			23,707,967	22,418,938
Transportation	5,966,864	5,478,278			5,966,864	5,478,278
Economic environment	7,586,803	4,195,606			7,586,803	4,195,606
Human services	271,247	235,158			271,247	235,158
Culture and recreation	3,987,749	7,002,602			3,987,749	7,002,602
Interest on long-term debt	2,305,974	1,593,953			2,305,974	1,593,953
Water and sewer utilities			18,138,534	23,524,617	18,138,534	23,524,617
Solid waste operations			7,045,202	6,569,405	7,045,202	6,569,405
Marinas operations			2,838,965	2,656,578	2,838,965	2,656,578
Total Expenses	<u>85,703,094</u>	<u>125,354,679</u>	<u>28,022,701</u>	<u>32,750,600</u>	<u>113,725,795</u>	<u>158,105,279</u>
Increase (decrease) in net position before transfers	(8,317,077)	18,583,012	333,751	776,079	(7,983,326)	19,359,091
Transfers in (out)	(1,373,984)	1,725,845	1,373,984	(1,725,845)		
Increase (decrease) in net position	(9,691,061)	20,308,857	1,707,735	(949,766)	(7,983,326)	19,359,091
Net position-beginning of year	<u>114,283,095</u>	<u>93,974,238</u>	<u>90,823,963</u>	<u>91,773,729</u>	<u>205,107,058</u>	<u>185,747,967</u>
Prior Period Adjustment	3,739,788		1,432,949		5,172,737	
Net position -beginning of year, as restated	<u>118,022,883</u>	<u>93,974,238</u>	<u>92,256,912</u>	<u>91,773,729</u>	<u>210,279,795</u>	<u>185,747,967</u>
Net position - end of year	<u>\$ 108,331,822</u>	<u>\$ 114,283,095</u>	<u>\$ 93,964,647</u>	<u>\$ 90,823,963</u>	<u>\$ 202,296,469</u>	<u>\$ 205,107,058</u>

Governmental Activities

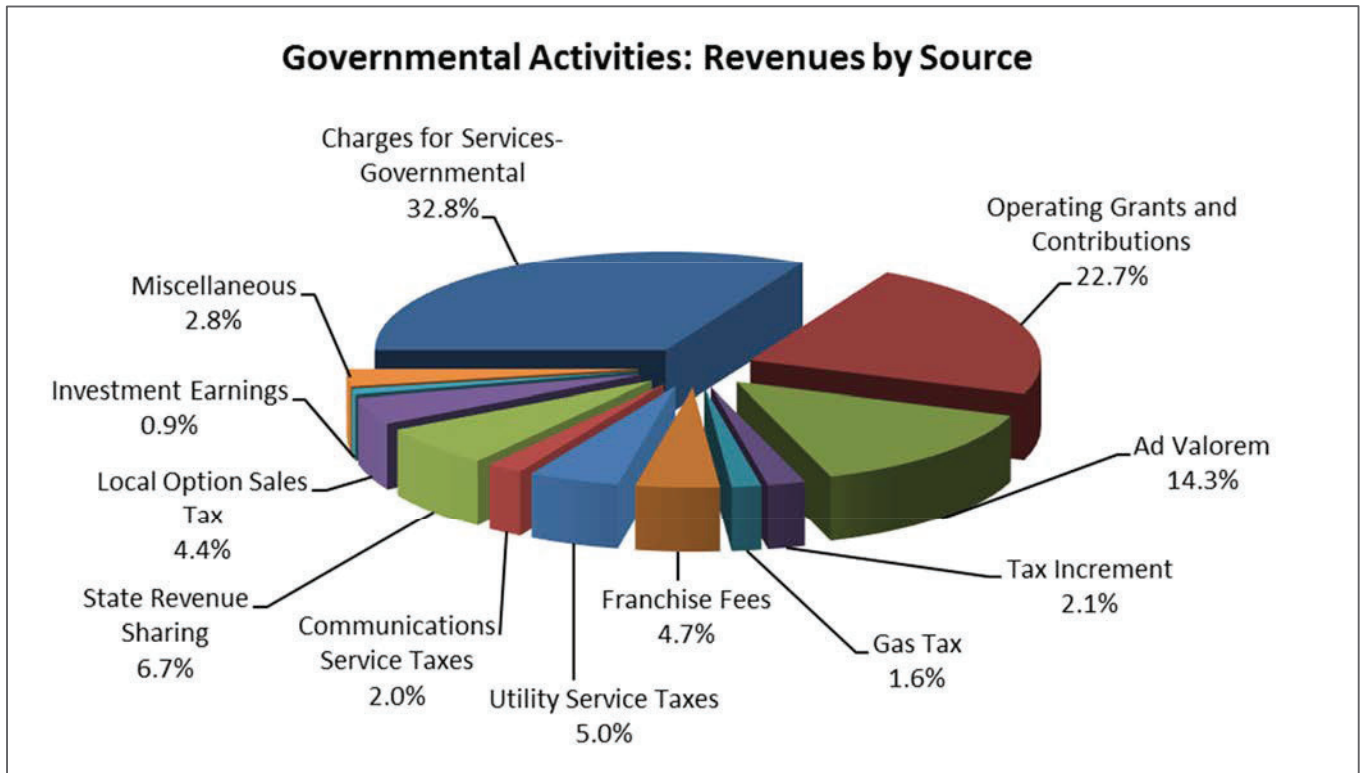
GASB Statement No. 34 reporting requires that functional expenses are matched with revenues that directly support the function. The bar chart below gives a clear indication of which functions are dependent on general revenues to support their operations. Public Safety, consisting of police and fire services, has the largest difference and is traditionally supported by taxes.



Expenses in the governmental activities are highest in the general government category (48.9%) followed by public safety (27.7%) and economic environment (8.8%). Total governmental activity expenses decreased by 31.6% (\$39,651,585) in fiscal year 2020. The largest dollar increase and decrease for expenses occurred in the economic environment category in the amount of \$3,391,197 and in the general government category in the amount of \$42,553,654, respectively. The overall governmental activities and general government category decreases are mainly due to a decrease in Hurricane Michael repair expenditures, and to the COVID-19 pandemic delaying many expenditures.



Revenues from governmental activities decreased \$66,351,031 from fiscal year 2019. This decrease is mainly due to a decrease in FEMA and State Disaster grant revenue. After charges for services, operating grants and contributions is the second largest revenue source in governmental activities (22.7%), followed by ad valorem taxes (14.3%).

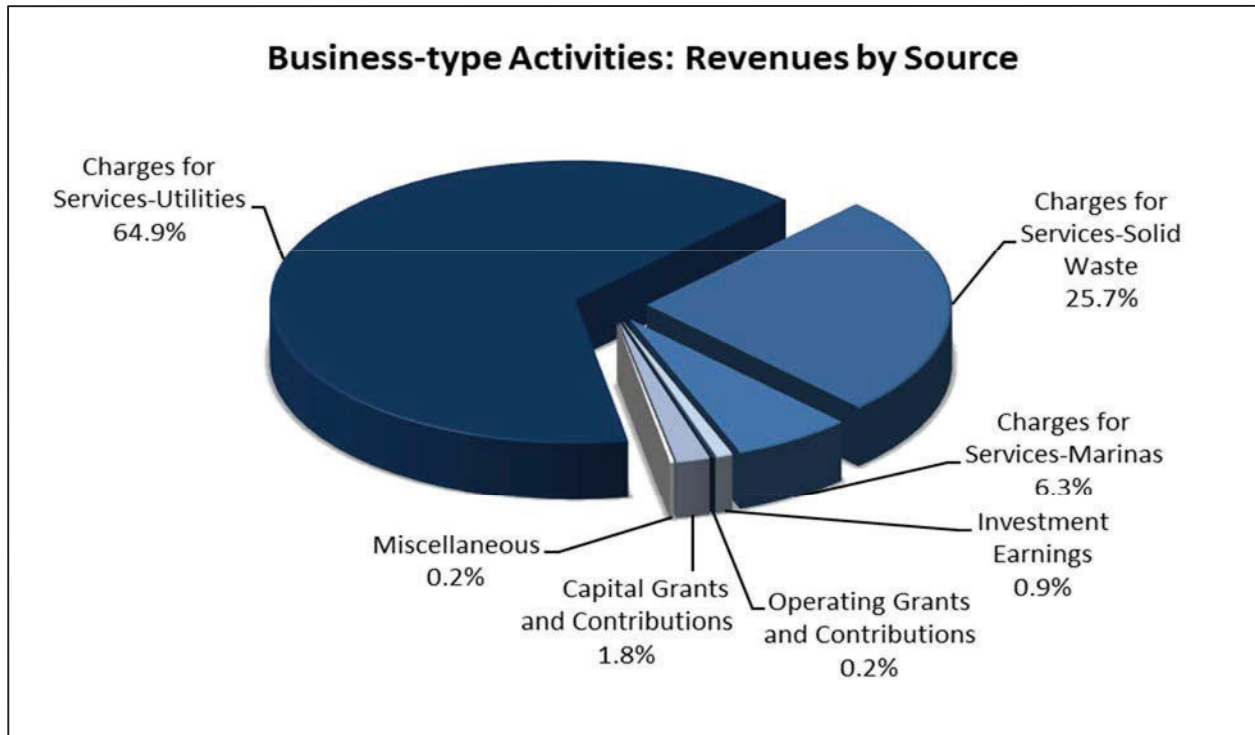


Business-Type Activities

All funds that provide business-type activities for the City of Panama City charge fees in order to cover the cost of operations during the fiscal year. The chart below compares the amount of program revenues received for “charges for services” to the amount of program expenses for each of the three business-type activities during fiscal year 2020.



Total expenses for business-type activities decreased 14.4%, (\$4,727,899) in fiscal year 2020. Expenses for utility activities, solid waste services, and marina activities had increases (decreases) (22.9%), 7.3%, and 6.9%, respectively. Combined business-type expenses, for the fiscal year ended September 30, 2020, were \$28,022,701. Charges for services are the major source of revenue (96.9%) for business-type activities. These charges represent \$27,483,068 of revenue dollars utilized by the City to provide utility, solid waste, and marina services to citizens and customers. Revenues from all business-type activities sources decreased \$4,919,923 (14.9%) from fiscal year 2019.



Financial Analysis of the City's Funds

Governmental Funds

The focus of the City's *governmental funds* is to provide information on near term inflows, outflows, and balances of *spendable* resources. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

Fund balances are the differences between assets and liabilities in a governmental fund. The non-spendable fund balance includes amounts that are not in spendable form (such as inventory), or amounts that are required to be maintained intact. Restricted fund balance includes amounts that can be spent only for the specific purposes that are stipulated by their providers, such as grant, bond, or higher levels of government. Committed fund balance includes amounts that can be used only for the specific purposes that are determined by formal action of the government's highest level of decision making authority (City Commission). Assigned fund balance applies to amounts that are intended for specific purposes as expressed by the governing body or authorized official. Unassigned fund balance includes all amounts not contained in other classifications for the general fund, and deficit fund balances in any other governmental fund.

The City of Panama City's coastal location places a risk of natural disaster which could severely impair its ability to continue operations or services following the impact of such an event. In addition, the City

recognizes that fluctuations in the economy can affect the resources available from year to year. As a measure to provide economic stability for the City and enable continued long term operations, the City established a committed fund balance which is subject to specified criteria as prescribed by the City Commission. Committed funds cannot be utilized for any purpose other than those established by the City Commission. Unassigned fund balance is maintained at a level sufficient to adequately provide for the annual operating expenditures of the City. Further information on fund balance can be found in the notes to the financial statements.

The *general fund* is the chief operating fund of the City of Panama City. On September 30, 2020, the total fund balance in the general fund was \$18,244,975, of which \$383,043 was non-spendable, \$534,724 was assigned, and \$17,327,208 was unassigned. Compared to fiscal year 2019, the total fund balance increased by \$3,836,605 (26.6%). This was due to an increase in revenue from the return of business activity and citizens rebuilding their homes after Hurricane Michael.

General revenue decreased \$25,197 (0.1%) in fiscal year 2020. Both Taxes and Licenses and Permits revenue increased from 2019 by \$1,388,439 (6.9%) and \$514,649 (5.3%), respectively. The increases were a result of citizens rebuilding homes and business and increasing related property values as well as an increase in reopening businesses shut down from Hurricane Michael and new businesses opening. All other general fund revenue categories decreased for the fiscal year ended September 30, 2020. General fund expenditures increased in fiscal year 2020 by \$2,026,167 (6.1%). Capital outlay decreased by 37.0% (\$494,154), which was the greatest dollar decrease of all the categories, resulting mainly because the City's efforts were focused on recovery versus building during the year. The largest dollar increase occurred in general government \$2,055,426 (33.1%) compared to the previous fiscal year. This increase is mostly due to an increase in code enforcement activity and related legal costs, legal costs related to the Marina and other areas, and a change in the City's pay grades.

During fiscal year 2020, special revenue fund balances decreased by \$5,572,887. Increases or decreases in special revenue funds are typically indicative of funding changes as activities are identified, initiated, or completed. The greatest decrease (\$10,133,122) was in the Hurricane Michael fund. This fund was created in fiscal year 2019 to account for the Hurricane Michael related revenues and expenses. The decrease in fund balance is related to an increase in Hurricane Michael related expenses. The City administers State Housing Initiative Partnership funds awarded to both the City and Bay County for housing initiatives, and additional funding was received in fiscal year 2020 to aid in housing stability programs. The SHIP City and SHIP County combined fund balances increased by \$6,576,784. The Panama City Community Redevelopment Agency is a blended component unit of the City that utilizes tax increment dollars, from changes in assessed property values in target areas, to fund revitalization and redevelopment efforts in designated areas of the City. The amounts in the Special Revenue Funds are restricted to accomplishing the various objectives of each specific program.

Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term principal and interest for the City's general bonded debt. Principal and interest payment obligation were met in a timely manner during the fiscal year. Payments for general bonded debt are funded by transfers from the City's general fund.

The City utilizes five capital projects funds to account for projects in governmental activities costing over \$25,000. The total capital projects fund balance on September 30, 2020 was \$30,296,311, a decrease of \$1,679,762 from fiscal year 2019. This fund balance decrease is due to final expenses in the Capital Projects New City Hall Fund. The available fund balance is assigned for pending capital projects. Capital projects are funded by transfers from the general fund, or other City funds, in addition to debt for related projects.

Proprietary Funds

Proprietary fund statements provide the same type of information found in the government-wide financial statements, but in greater detail. The proprietary funds are composed of the *enterprise funds* and the *internal services funds*. Enterprise funds are utilized to report activities for which a fee is charged to external users for goods or services. The City’s three enterprise funds are the Utility Fund, the Solid Waste Fund, and the Marina Fund. These enterprise funds are supported primarily through user charges. All of the City’s enterprise funds are classified as major funds. Internal service funds are designed to recover the internal costs of general services provided to other city departments. Internal service funds are, for the most part, supported through charges to other City funds.

The Utility Fund had a total net position of \$80,110,067 at fiscal year-end, an increase of \$5,014,632 over the prior fiscal year. Operating revenues increased \$2,469,461 in fiscal year 2020, and operating expenses decreased in the amount of \$5,448,445.

The Solid Waste Fund had a total net position of \$8,860,185 at the end of fiscal year 2020. Total net position decreased by \$801,866. Operating revenues increased by \$1,344,348 and operating expenses increased \$216,974.

The Marina Fund had a total net position of \$3,976,105 in fiscal year 2020, which was a decrease of \$1,272,133 from the prior fiscal year. Operating revenues increased by \$1,042,344 and operating expenses increased in the amount of \$277,305.

A comparison of the operating income for the most current and previous fiscal years for the City’s enterprise funds is available in the following table.

	Operating Income (Loss)	
	2020	2019
Utility Fund	\$ 1,932,427	\$ (5,985,489)
Solid Waste Fund	703,673	(423,701)
Marina Fund	<u>(1,022,632)</u>	<u>(1,787,671)</u>
Total	<u>\$ 1,613,468</u>	<u>\$ (8,196,861)</u>

Both the Utility Fund and Solid Waste Funds operating revenues exceeded operating expenses before transfers. The Marina Fund incurred operating expense in excess of operating revenues due to ongoing Hurricane Michael repair expenses.

The individual internal service funds are reported on pages 178-181.

General Fund Budgetary Highlights

A budget to actual statement is provided for the General Fund on page 129. Columns for both the original budget, adopted in fiscal year 2020, as well as the final budget are presented. Estimated budgeted amounts are adjusted throughout the year to more closely reflect the actual final amounts that occur. Original budgeted revenues for fiscal year 2020 were \$37,384,653, while amended and final budgeted revenues were \$37,392,800 during the year. Actual revenues for fiscal year 2020 totaled \$40,265,741 which was \$2,872,941 more than the final budget. Original budgeted expenditures for fiscal year 2020 were \$36,648,789, amended in the amount of \$1,139,459 to a final fiscal year 2020 budget of \$37,788,248.

Actual expenditures for fiscal year 2020 totaled \$35,268,580 which was \$2,519,668 less than the final budget. Expenditures for general government, public safety, transportation, economic environment, human services, and culture/recreation had final expenditures less than the final budget due to the City’s

conservative spending practices. The total amount carried forward from fiscal year 2019 budget to fiscal year 2020 budget was \$1,180,689. Overall, revenues exceeded actual expenditures for fiscal year 2020.

Capital Assets

The City’s investment in capital assets for its governmental and business-type activities, as of September 30, 2020 was \$197,150,582 (net of accumulated depreciation). This is an increase of \$8,585,385 from fiscal year 2019. Investment in capital assets includes land, buildings, improvements, machinery and equipment, park facilities, roads, and drainage systems. Governmental activities accounted for \$96,175,145 and business-type activities \$100,975,437 of total capital assets of the City of Panama City on September 30, 2020. Capital assets held by the City at the end of the most current and previous fiscal years are summarized in the table below.

City of Panama City, Florida Capital Assets (net of depreciation)

Fiscal Years Ended September 30, 2020 and 2019

	Governmental Activities		Business-type Activities		Total	
	2020	2019	2020	2019	2020	2019
Land	\$ 19,817,495	\$ 19,488,856	\$ 1,828,384	\$ 1,828,384	\$ 21,645,879	\$ 21,317,240
Construction in Progress	11,705,781	7,412,438	49,577,027	41,306,130	61,282,808	48,718,568
Buildings	18,657,142	15,162,636	2,544,093	2,274,053	21,201,235	17,436,689
Improvements Other Than Buildings	16,829,187	18,631,692	41,967,365	44,907,282	58,796,552	63,538,974
Machinery and Equipment	3,128,975	3,624,173	5,056,697	6,469,739	8,185,672	10,093,912
Intangibles	112,550	35,012	1,871	2,672	114,421	37,684
Infrastructure	25,924,015	27,422,133			25,924,015	27,422,133
Total	\$ 96,175,145	\$ 91,776,940	\$ 100,975,437	\$ 96,788,260	\$ 197,150,582	\$ 188,565,200

Additional information regarding the City’s capital assets may be found in the notes to the financial statements beginning on page 55.

Debt Management

At the end of the fiscal year, the City had total bonded debt outstanding of \$145,296,497. All of the City’s debt maintains a “AAA” rating from Standard & Poor’s and a “Aaa” rating from Moody’s Investors Services. Additional information regarding the activities of the City’s bonded debt during fiscal year 2020 may be found in the notes to the financial statements beginning on page 60.

Outstanding Bonded Debt As Of September 30, 2020 and 2019

Governmental Activities		Business-type Activities		Total	
2020	2019	2020	2019	2020	2019
\$ 113,157,497	\$ 102,189,497	\$ 32,139,000	\$ 35,045,000	\$ 145,296,497	\$ 137,234,497

Economic Factors

The City of Panama City, in 2020 had an unemployment rate of 4.7%. This was a decrease of 0.8% from the prior fiscal year.

Taxable property values in Panama City increased 48.07% from \$2,057,342,366 in 2019 to \$3,046,244,134 in 2020.

Hurricane Michael

The City has been and will continue to work with our consultants, FEMA and the State to rebuild and restore the City from the catastrophic destruction caused by Hurricane Michael on October 10, 2018. Along with FEMA and State funds, the City has secured numerous other funding sources to help in rebuilding the City to be the “Premier City of the Panhandle.”

This report was prepared by the Accounting Division of the City of Panama City under the direction of the City Clerk-Treasurer. Questions concerning this report or requests for additional information should be addressed to Janette Smith, City Clerk-Treasurer, P.O. Box 1880, Panama City, Florida 32402-1880.

BASIC FINANCIAL STATEMENTS

THIS SUBSECTION CONTAINS THE FOLLOWING:

- GOVERNMENT-WIDE FINANCIAL STATEMENTS
- FUND FINANCIAL STATEMENTS
- NOTES TO FINANCIAL STATEMENTS



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**CITY OF PANAMA CITY, FLORIDA
STATEMENT OF NET POSITION
SEPTEMBER 30, 2020**

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	Panama City Downtown Improvement Board	Panama City Port Authority
ASSETS					
Cash and cash equivalents	\$ 90,527,472	\$ 7,711,765	\$ 98,239,237	\$ 143,778	\$ 5,622,132
Investments	4,768,658	631,548	5,400,206		3,099,086
Receivables, net:					
Accounts	987,838	4,315,839	5,303,677		1,400,890
Special assessments	81,309		81,309		
Insurance	5,550,420	233,704	5,784,124		
Internal balances	6,744,551	(6,744,551)			
Prepaid items	339,489	203	339,692	1,000	432,848
Due from other governmental entities	39,004,968	8,567,887	47,572,855		
Inventories	4,538,889	1,292,686	5,831,575		
Restricted assets:					
Cash and cash equivalents		14,820,478	14,820,478		
Notes receivable	8,390,814		8,390,814		
Capital assets:					
Non-depreciable	31,523,276	51,405,411	82,928,687	424,999	52,956,822
Depreciable (net)	64,651,869	49,570,026	114,221,895	23,412	85,477,448
Total assets	<u>257,109,553</u>	<u>131,804,996</u>	<u>388,914,549</u>	<u>593,189</u>	<u>148,989,226</u>
DEFERRED OUTFLOWS OF RESOURCES					
Outflows from hedging					461,757
Charges on debt refunding		154,442	154,442		
OPEB related outflows	193,168	67,871	261,039		73,791
Pension related outflows	7,634,605	321,777	7,956,382		1,285
Total deferred outflows of resources	<u>7,827,773</u>	<u>544,090</u>	<u>8,371,863</u>		<u>536,833</u>
LIABILITIES					
Accounts payable	8,398,841	1,478,811	9,877,652	2,594	108,444
Due to other governmental entities	251,616		251,616		
Accrued salaries	626,240	170,755	796,995		
Accrued taxes payable		10,453	10,453		
Unearned revenue		10,444	10,444		50,666
Deposits	84		84		
Accrued interest payable		457,849	457,849		
Accrued other liabilities	246,947		246,947		197,434
Noncurrent liabilities:					
Due within one year:					
Claims and judgments					20,735
Compensated absences	389,013	105,901	494,914		29,027
Line of credit					3,000,000
Bonds, notes, leases, and loans payable	4,337,775	2,988,000	7,325,775		3,128,177
Due in more than one year:					
Deposits		1,441,638	1,441,638		
Claims and judgments					331,160
Compensated absences	1,167,039	317,701	1,484,740		87,082
OPEB liability	1,656,890	582,125	2,239,015		238,553
Bonds, notes, leases, and loans payable	110,251,148	29,151,000	139,402,148		18,724,057
Net pension liability	26,058,736	846,935	26,905,671		266,536
Interest rate swap agreement (net)					461,757
Total liabilities	<u>153,384,329</u>	<u>37,561,612</u>	<u>190,945,941</u>	<u>2,594</u>	<u>26,643,628</u>
DEFERRED INFLOWS OF RESOURCES					
OPEB related inflows	1,258,233	442,082	1,700,315		65,758
Pension related inflows	1,962,942	380,745	2,343,687		75,080
Total deferred inflows of resources	<u>3,221,175</u>	<u>822,827</u>	<u>4,044,002</u>		<u>140,838</u>
NET POSITION					
Net investment in capital assets	60,326,001	69,011,200	129,337,201	448,411	113,118,890
Restricted for:					
General Government	110,588		110,588		
Housing and Urban Development	16,833,584		16,833,584		
Infrastructure	4,116,026		4,116,026		
Debt service	5,126,670	10,530,180	15,656,850		
Self-insurance	5,687,461		5,687,461		
Community redevelopment	2,923,194		2,923,194		
Hurricane Michael		2,257,871	2,257,871		
Unrestricted	13,208,298	12,165,396	25,373,694	142,184	9,622,703
Total net position	<u>\$ 108,331,822</u>	<u>\$ 93,964,647</u>	<u>\$ 202,296,469</u>	<u>\$ 590,595</u>	<u>\$ 122,741,593</u>

See the accompanying notes.

**CITY OF PANAMA CITY, FLORIDA
STATEMENT OF ACTIVITIES
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

FUNCTIONS/PROGRAMS	Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government:				
Governmental activities:				
General government	\$ 41,876,490	\$ 16,896,365	\$ 5,079,628	
Public safety	23,707,967	2,145,159	604,930	
Transportation	5,966,864	259,216	38,135	
Economic environment	7,586,803	787,449	11,659,551	
Culture and recreation	3,987,749	5,303,085	196,804	
Human services	271,247			
Interest on long-term debt	2,305,974			
Total governmental activities	85,703,094	25,391,274	17,579,048	
Business-type activities:				
Utilities	18,138,534	18,404,388		\$ 506,409
Solid Waste	7,045,202	7,287,431	13,535	
Marina	2,838,965	1,791,249	41,096	
Total business-type activities	28,022,701	27,483,068	54,631	506,409
Total primary government	\$ 113,725,795	\$ 52,874,342	\$ 17,633,679	\$ 506,409
Component units:				
Panama City Downtown Improvement Board	\$ 99,267			
Panama City Port Authority	17,527,768	\$ 16,862,273		\$ 6,721,040
Total component units	\$ 17,627,035	\$ 16,862,273		\$ 6,721,040
General revenues:				
Taxes:				
Ad valorem taxes				
Tax Increment Ad valorem taxes				
Local option gasoline tax				
Franchise fees				
Utility service tax				
Communications service tax				
Local option sales tax				
Unrestricted state revenue sharing				
Unrestricted investment earnings				
Miscellaneous				
Transfers				
Total general revenues and transfers				
Change in net position				
Net position - beginning of year				
Prior Period Adjustment				
Net position - beginning of year, as restated				
Net position - end of year				

See the accompanying notes.

**Net (Expense) Revenue and
Changes in Net Position**

Primary Government			Component Units	
Governmental Activities	Business-type Activities	Total	Panama City Downtown Improvement Board	Panama City Port Authority
\$ (19,900,497)		\$ (19,900,497)		
(20,957,878)		(20,957,878)		
(5,669,513)		(5,669,513)		
4,860,197		4,860,197		
1,512,140		1,512,140		
(271,247)		(271,247)		
(2,305,974)		(2,305,974)		
<u>(42,732,772)</u>		<u>(42,732,772)</u>		
	\$ 772,263	772,263		
	255,764	255,764		
	<u>(1,006,620)</u>	<u>(1,006,620)</u>		
	21,407	21,407		
<u>(42,732,772)</u>	<u>21,407</u>	<u>(42,711,365)</u>		
			\$ (99,267)	
			<u>(99,267)</u>	\$ 6,055,545
				<u>6,055,545</u>
11,049,811		11,049,811	108,111	
1,617,978		1,617,978		
1,269,117		1,269,117		
3,612,700		3,612,700		
3,901,790		3,901,790		
1,542,282		1,542,282		
3,405,468		3,405,468		
5,181,838		5,181,838		
707,005	250,612	957,617		94,682
2,127,706	61,732	2,189,438	1,203	
<u>(1,373,984)</u>	<u>1,373,984</u>			
<u>33,041,711</u>	<u>1,686,328</u>	<u>34,728,039</u>	<u>109,314</u>	<u>94,682</u>
<u>(9,691,061)</u>	<u>1,707,735</u>	<u>(7,983,326)</u>	<u>10,047</u>	<u>6,150,227</u>
114,283,095	90,823,963	205,107,058	580,548	116,236,513
<u>3,739,788</u>	<u>1,432,949</u>	<u>5,172,737</u>		<u>354,853</u>
<u>118,022,883</u>	<u>92,256,912</u>	<u>210,279,795</u>	<u>580,548</u>	<u>116,591,366</u>
<u>\$ 108,331,822</u>	<u>\$ 93,964,647</u>	<u>\$ 202,296,469</u>	<u>\$ 590,595</u>	<u>\$ 122,741,593</u>

See the accompanying notes.

**CITY OF PANAMA CITY, FLORIDA
BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2020**

	<u>General</u>	<u>Hurricane Michael</u>	<u>Capital Projects</u>	<u>Capital Projects 2013</u>
ASSETS				
Cash and cash equivalents	\$ 14,359,010	\$ 25,281,688	\$ 4,456,463	\$ 4,004,499
Investments	545,712		1,400,717	2,822,229
Receivables, net:				
Accounts	55,996	858,752	23,090	
Special assessments	81,309			
Insurance		5,550,420		
Due from other funds	2,202,228	7,779,175		
Due from other governmental entities	1,298,961	33,656,486	300,000	
Prepaid items	188,874	10,000		
Inventories	191,917			
Notes receivable	1,450,825		1,800,000	
Total assets	<u>\$ 20,374,832</u>	<u>\$ 73,136,521</u>	<u>\$ 7,980,270</u>	<u>\$ 6,826,728</u>
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$ 1,270,233	\$ 4,375,774	\$ 257,699	\$ 38,503
Due to other funds	6,351	12,045	880,077	
Due to other governmental entities				
Accrued salaries	593,223			
Accrued other liabilities	246,947			
Deposits	84			
Total liabilities	<u>2,116,838</u>	<u>4,387,819</u>	<u>1,137,776</u>	<u>38,503</u>
Deferred inflows of resources:				
Deferred inflows of resources	<u>13,019</u>	<u>29,553,022</u>		
Fund balances:				
Non-spendable	383,043	10,000		
Spendable:				
Restricted				
Committed		39,185,680		
Assigned	534,724		6,842,494	6,788,225
Unassigned	17,327,208			
Total fund balances	<u>18,244,975</u>	<u>39,195,680</u>	<u>6,842,494</u>	<u>6,788,225</u>
Total liabilities and fund balances	<u>\$ 20,374,832</u>	<u>\$ 73,136,521</u>	<u>\$ 7,980,270</u>	<u>\$ 6,826,728</u>

See the accompanying notes.

<u>Capital Projects Infrastructure Surtax</u>	<u>Capital Projects New City Hall</u>	<u>Capital Projects 428</u>	<u>Non-Major Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ 14,988,776	\$ 1,705,012		\$ 19,272,007	\$ 84,067,455
				4,768,658
				937,838
				81,309
				5,550,420
			1,032,024	11,013,427
			3,730,103	38,985,550
			67,776	266,650
			4,187,215	4,379,132
			5,139,989	8,390,814
<u>\$ 14,988,776</u>	<u>\$ 1,705,012</u>		<u>\$ 33,429,114</u>	<u>\$ 158,441,253</u>
\$ 3,671		\$ 9,375	\$ 1,489,071	\$ 7,444,326
		15,150	2,278,565	3,192,188
			251,616	251,616
			19,009	612,232
				246,947
				84
<u>3,671</u>		<u>24,525</u>	<u>4,038,261</u>	<u>11,747,393</u>
			992,156	30,558,197
			4,254,991	4,648,034
			24,673,971	24,673,971
14,985,105	\$ 1,705,012			39,185,680
		(24,525)	(530,265)	30,855,560
<u>14,985,105</u>	<u>1,705,012</u>	<u>\$ (24,525)</u>	<u>28,398,697</u>	<u>116,135,663</u>
<u>\$ 14,988,776</u>	<u>\$ 1,705,012</u>		<u>\$ 33,429,114</u>	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	96,136,531
Deferred outflows for pension related items.	7,634,605
Deferred outflows for OPEB related items.	193,168
Deferred inflows for pension related items.	(1,962,942)
Deferred inflows for OPEB related items.	(1,258,233)
Deferred inflows of resources	30,558,197
Internal service funds are used by management to charge the costs of certain activities, such as insurance and equipment maintenance, to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position.	4,695,406
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.	
Governmental long-term debt	(114,588,923)
Compensated absences	(1,540,803)
Net pension liability	(26,058,736)
Net OPEB liability	(1,612,111)

Net position of governmental activities

See the accompanying notes.

\$ 108,331,822

CITY OF PANAMA CITY, FLORIDA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2020

	<u>General</u>	<u>Hurricane Michael</u>	<u>Capital Projects</u>	<u>Capital Projects 2013</u>
REVENUES				
Taxes	\$ 21,375,700			
Licenses and permits	10,164,936			
Intergovernmental	6,718,723	\$ 4,437,842	\$ 760,368	
Charges for services	1,127,439			
Investment earnings	207,889	33,931	76,920	\$ 123,640
Miscellaneous	671,054	72,690		
Total revenues	<u>40,265,741</u>	<u>4,544,463</u>	<u>837,288</u>	<u>123,640</u>
EXPENDITURES				
Current:				
General government	8,256,437	30,371,546		
Public safety	18,836,271	248,049	39,103	
Transportation	3,249,469	117,164	275,989	
Economic environment	937,793	4,170		
Human services	271,247			
Culture and recreation	2,399,679	1,059,408		
Debt service:				
Capital lease principal	390,148			
Capital lease interest	87,129			
Principal retirement				
Interest and other charges				
Capital outlay	840,407	5,621,074	1,826,016	1,501,814
Total expenditures	<u>35,268,580</u>	<u>37,421,411</u>	<u>2,141,108</u>	<u>1,501,814</u>
Excess (deficiency) of revenues over (under) expenditures	<u>4,997,161</u>	<u>(32,876,948)</u>	<u>(1,303,820)</u>	<u>(1,378,174)</u>
OTHER FINANCING SOURCES (USES)				
Insurance proceeds	107,915	12,543,836		
Issuance of long-term debt	5,501,564	10,000,000		
Transfers in	2,155,631		1,033,058	
Transfers out	(8,925,666)			
Total other financing sources (uses)	<u>(1,160,556)</u>	<u>22,543,836</u>	<u>1,033,058</u>	
Net change in fund balances	3,836,605	(10,333,112)	(270,762)	(1,378,174)
Fund Balances:				
Beginning of year	<u>15,131,988</u>	<u>78,759,785</u>	<u>7,113,256</u>	<u>8,166,399</u>
Change in accounting estimate	(723,618)	(29,230,993)		
Beginning of year, as restated	<u>14,408,370</u>	<u>49,528,792</u>	<u>49,528,792</u>	<u>8,166,399</u>
End of year	<u>\$ 18,244,975</u>	<u>\$ 39,195,680</u>	<u>\$ 6,842,494</u>	<u>\$ 6,788,225</u>

See the accompanying notes.

Capital Projects Infrastructure Surtax	Capital Projects New City Hall	Capital Projects 428	Non-Major Other Governmental Funds	Total Governmental Funds
			\$ 3,405,468	\$ 24,781,168
				10,164,936
			12,684,631	24,601,564
				1,127,439
\$ 134,182	\$ 9,222		121,221	707,005
			1,217,375	1,961,119
<u>134,182</u>	<u>9,222</u>		<u>17,428,695</u>	<u>63,343,231</u>
	112,048			38,740,031
			52,020	19,175,443
				3,642,622
			6,566,690	7,508,653
				271,247
				3,459,087
				390,148
				87,129
			4,032,000	4,032,000
			2,217,163	2,217,163
7,342	10,315	\$ 24,525	814,628	10,646,121
<u>7,342</u>	<u>122,363</u>	<u>24,525</u>	<u>13,682,501</u>	<u>90,169,644</u>
<u>126,840</u>	<u>(113,141)</u>	<u>(24,525)</u>	<u>3,746,194</u>	<u>(26,826,413)</u>
			787,449	13,439,200
				15,501,564
			6,892,774	10,081,463
(20,000)			(6,012,934)	(14,958,600)
<u>(20,000)</u>			<u>1,667,289</u>	<u>24,063,627</u>
106,840	(113,141)	(24,525)	5,413,483	(2,762,786)
<u>14,878,265</u>	<u>1,818,153</u>		<u>22,985,214</u>	<u>148,853,060</u>
				(29,954,611)
<u>14,878,265</u>	<u>1,818,153</u>		<u>22,985,214</u>	<u>118,898,449</u>
<u>\$ 14,985,105</u>	<u>\$ 1,705,012</u>	<u>\$ (24,525)</u>	<u>\$ 28,398,697</u>	<u>\$ 116,135,663</u>

See the accompanying notes.

**CITY OF PANAMA CITY, FLORIDA
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

Net change in fund balances - total governmental funds \$ (2,762,786)

Amounts reported for *governmental activities* in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

Expenditures for capital assets	10,646,121	
Less current year depreciation	<u>(6,201,686)</u>	4,444,435

The net effect of various miscellaneous transactions involving capital assets (e.g. sales, trade-ins, donations) is to decrease net position. (76,359)

Revenue in the statement of activities that do not provide current financial resources are deferred as revenues in the funds. 2,777,748

The governmental funds consider grant revenues available if collected for up to one year and expenditures have occurred. Revenue reported during the period related to prior periods. (2,174,162)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. (11,081,098)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued compensated absences		(171,976)
Employer pension related costs		(1,136,459)
Other post employment benefits (OPEB) cost		(112,064)

Internal service funds are used by management to charge the costs of certain activities, such as insurance and equipment maintenance, to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities. 601,660

Change in net position of governmental activities \$ (9,691,061)

See the accompanying notes.

**CITY OF PANAMA CITY, FLORIDA
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
SEPTEMBER 30, 2020**

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Solid Waste	Marina	Total	
ASSETS					
Current assets:					
Cash and cash equivalents	\$ 3,768,309	\$ 2,467,499	\$ 1,475,957	\$ 7,711,765	\$ 6,460,017
Investments		631,548		631,548	
Due from other governmental entities	8,536,695	31,192		8,567,887	19,418
Due from other funds	381,985	194,515		576,500	
Receivables, net:					
Accounts	3,065,678	1,194,007	56,154	4,315,839	50,000
Insurance	27,892	35,090	170,722	233,704	
Inventories	1,246,136		46,550	1,292,686	159,757
Prepaid items	203			203	72,839
Total current assets	<u>17,026,898</u>	<u>4,553,851</u>	<u>1,749,383</u>	<u>23,330,132</u>	<u>6,762,031</u>
Noncurrent assets:					
Restricted cash and cash equivalents:					
Impact fee account	4,269,977			4,269,977	
Utility upgrade account	20,321			20,321	
Revenue bond - future debt reserve accounts	4,033,088			4,033,088	
Revenue bond contingency (renewal and replacement) account	6,497,092			6,497,092	
Capital assets:					
Land	724,193	598,675	505,516	1,828,384	
Buildings	2,741,387	88,118	76,195	2,905,700	
Improvements other than buildings		2,216,189	11,331,903	13,548,092	
Machinery and equipment	4,793,376	8,758,838	2,894,906	16,447,120	175,886
Intangibles	4,007			4,007	
Utility system	95,148,415			95,148,415	
Less accumulated depreciation	(60,648,466)	(5,410,052)	(12,424,790)	(78,483,308)	(137,270)
Construction work in progress	49,497,109		79,918	49,577,027	
Total noncurrent assets	<u>107,080,499</u>	<u>6,251,768</u>	<u>2,463,648</u>	<u>115,795,915</u>	<u>38,616</u>
Total assets	<u>124,107,397</u>	<u>10,805,619</u>	<u>4,213,031</u>	<u>139,126,047</u>	<u>6,800,647</u>
DEFERRED OUTFLOWS OF RESOURCES					
Charges on debt refunding	154,442			154,442	
OPEB related outflows	42,549	19,317	6,005	67,871	5,220
Pension related outflows	238,847	32,089	50,841	321,777	
Total deferred outflows of resources	<u>435,838</u>	<u>51,406</u>	<u>56,846</u>	<u>544,090</u>	<u>5,220</u>
LIABILITIES					
Current liabilities:					
Accounts payable	1,036,689	326,222	115,900	1,478,811	954,514
Due to other funds	7,942,824	390,100	6,417	8,339,341	58,398
Accrued salaries	117,414	48,206	5,135	170,755	14,008
Compensated absences	67,609	35,457	2,835	105,901	3,812
Accrued taxes payable			10,453	10,453	
Current portion of bonds, notes, and loans payable	2,988,000			2,988,000	
Accrued interest payable	457,849			457,849	
Unearned revenue			10,444	10,444	
Total current liabilities	<u>12,610,385</u>	<u>799,985</u>	<u>151,184</u>	<u>13,561,554</u>	<u>1,030,732</u>
Noncurrent liabilities:					
Compensated absences	202,827	106,370	8,504	317,701	11,438
Net OPEB liability	364,941	165,687	51,497	582,125	44,779
Deposits	837,243	604,395		1,441,638	
Bonds, notes, and loans payable	29,151,000			29,151,000	
Net pension liability	692,562	131,203	23,170	846,935	
Total noncurrent liabilities	<u>31,248,573</u>	<u>1,007,655</u>	<u>83,171</u>	<u>32,339,399</u>	<u>56,217</u>
Total liabilities	<u>43,858,958</u>	<u>1,807,640</u>	<u>234,355</u>	<u>45,900,953</u>	<u>1,086,949</u>
DEFERRED INFLOWS OF RESOURCES					
OPEB related inflows	277,151	125,823	39,108	442,082	34,006
Pension related inflows	297,059	63,377	20,309	380,745	
Total deferred inflows of resources	<u>574,210</u>	<u>189,200</u>	<u>59,417</u>	<u>822,827</u>	<u>34,006</u>
NET POSITION					
Net investment in capital assets	60,295,784	6,251,768	2,463,648	69,011,200	38,616
Restricted for:					
Hurricane Michael	2,257,871			2,257,871	
Debt service	10,530,180			10,530,180	
Claims					5,687,461
Unrestricted	7,026,232	2,608,417	1,512,457	11,147,106	(41,165)
Total net position	<u>\$ 80,110,067</u>	<u>\$ 8,860,185</u>	<u>\$ 3,976,105</u>	<u>92,946,357</u>	<u>\$ 5,684,912</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds				1,018,290	
Net position of business-type activities				<u>\$ 93,964,647</u>	

See the accompanying notes.

CITY OF PANAMA CITY, FLORIDA
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2020

	Business-type Activities - Enterprise Funds			Governmental Activities - Internal Service Funds	
	Utilities	Solid Waste	Marina		Totals
Operating revenues:					
Charges for services	\$ 17,915,500	\$ 7,250,485	\$ 1,670,495	\$ 26,836,480	\$ 618,956
Connection and hydrant fees	463,089			463,089	
Contributions					2,921,220
Miscellaneous	25,799	36,946	120,754	183,499	50,477
Total operating revenues	<u>18,404,388</u>	<u>7,287,431</u>	<u>1,791,249</u>	<u>27,483,068</u>	<u>3,590,653</u>
Operating expenses:					
Personnel services	4,090,536	1,920,449	209,919	6,220,904	474,126
Operating expenses	9,300,498	3,242,508	2,399,798	14,942,804	1,653,918
Insurance claims and expenses					5,462,818
Depreciation	3,080,927	1,420,801	204,164	4,705,892	3,523
Total operating expenses	<u>16,471,961</u>	<u>6,583,758</u>	<u>2,813,881</u>	<u>25,869,600</u>	<u>7,594,385</u>
Operating income (loss)	<u>1,932,427</u>	<u>703,673</u>	<u>(1,022,632)</u>	<u>1,613,468</u>	<u>(4,003,732)</u>
Nonoperating revenues (expenses):					
Investment earnings	199,524	36,499	14,589	250,612	36,382
Grant		13,535	41,096	54,631	
Interest expense	(915,697)			(915,697)	
Other debt service costs	(77,221)			(77,221)	
Scrap sales	5,550	56,182		61,732	485
Gain (loss) on disposal of asset		(95,644)		(95,644)	835
Total nonoperating revenues (expenses)	<u>(787,844)</u>	<u>10,572</u>	<u>55,685</u>	<u>(721,587)</u>	<u>37,702</u>
Income (loss) before contributions and transfers	<u>1,144,583</u>	<u>714,245</u>	<u>(966,947)</u>	<u>891,881</u>	<u>(3,966,030)</u>
Contributions and transfers:					
Capital contributions	506,409			506,409	
Transfers in	3,745,000			3,745,000	4,852,293
Transfers out	(1,814,309)	(1,516,111)	(305,186)	(3,635,606)	(84,550)
Total contributions and transfers	<u>2,437,100</u>	<u>(1,516,111)</u>	<u>(305,186)</u>	<u>615,803</u>	<u>4,767,743</u>
Change in net position	3,581,683	(801,866)	(1,272,133)	1,507,684	801,713
Net position - beginning of year, as restated	<u>76,528,384</u>	<u>9,662,051</u>	<u>5,248,238</u>		<u>4,883,199</u>
Net position - end of year	<u>\$ 80,110,067</u>	<u>\$ 8,860,185</u>	<u>\$ 3,976,105</u>		<u>\$ 5,684,912</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds				200,051	
Change in net position of business-type activities				<u>\$ 1,707,735</u>	

See the accompanying notes.



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**CITY OF PANAMA CITY, FLORIDA
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Solid Waste	Marina	Total	
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers	\$ 18,544,878	\$ 7,445,862	\$ 2,051,936	\$ 28,042,676	\$ 609,177
Payments to suppliers	(9,172,607)	(3,237,749)	(2,387,413)	(14,797,769)	(14,378)
Payments to employees	(4,165,371)	(1,953,997)	(211,011)	(6,330,379)	(477,915)
Internal activity-payments (to) from other funds	(365,039)	(79,597)	(2,400)	(447,036)	
Cash received for insurance contributions					2,971,220
Cash paid for insurance claims					(7,142,660)
Net cash provided by (used in) operating activities	<u>4,841,861</u>	<u>2,174,519</u>	<u>(548,888)</u>	<u>6,467,492</u>	<u>(4,054,556)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Grants		13,535	41,096	54,631	
Transfers in	3,745,000			3,745,000	4,852,293
Transfers out	(1,814,309)	(1,516,111)	(305,186)	(3,635,606)	(84,550)
Net cash provided by (used in) noncapital financing activities	<u>1,930,691</u>	<u>(1,502,576)</u>	<u>(264,090)</u>	<u>164,025</u>	<u>4,767,743</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Purchases of capital assets	(8,699,007)	(289,706)		(8,988,713)	(33,655)
Proceeds from disposition of capital assets	5,550	56,182		61,732	1,321
Interest and other debt service costs paid on capital debt	(3,821,697)			(3,821,697)	
Impact fees	506,409			506,409	
Net cash provided by (used in) capital and related financing activities	<u>(12,008,745)</u>	<u>(233,524)</u>		<u>(12,242,269)</u>	<u>(32,334)</u>
CASH FLOWS FROM INVESTING ACTIVITIES					
Proceeds from maturity of investments		1,170,673		1,170,673	
Purchase of investment securities		(631,548)		(631,548)	
Interest and dividends	199,524	36,499	14,589	250,612	36,382
Net cash provided by investing activities	<u>199,524</u>	<u>575,624</u>	<u>14,589</u>	<u>789,737</u>	<u>36,382</u>
Net increase (decrease) in cash and cash equivalents	<u>(5,036,669)</u>	<u>1,014,043</u>	<u>(798,389)</u>	<u>(4,821,015)</u>	<u>717,235</u>
Cash and cash equivalents:					
Balances - beginning of year	<u>23,625,456</u>	<u>1,453,456</u>	<u>2,274,346</u>	<u>27,353,258</u>	<u>5,742,782</u>
Balances - end of year	<u>\$ 18,588,787</u>	<u>\$ 2,467,499</u>	<u>\$ 1,475,957</u>	<u>\$ 22,532,243</u>	<u>\$ 6,460,017</u>

See the accompanying notes.

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Utilities	Solid Waste	Marina	Total	
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					
Operating income (loss)	\$ 1,932,427	\$ 703,673	\$ (1,022,632)	\$ 1,613,468	\$ (4,003,732)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation expense	3,080,927	1,420,801	204,164	4,705,892	3,523
Change in assets and liabilities:					
Receivables, net	(682,774)	(297,426)	212,194	(768,006)	
Due from other governmental entities	744,274	336,754	45,007	1,126,035	(10,256)
Prepaid items					(72,839)
Deferred outflows of resources	(8,973)	(5,456)		(14,429)	(5,220)
Inventories	186,811		78,885	265,696	156,486
Accounts payable	(573,992)	(37,768)	(75,266)	(687,026)	(126,169)
Accrued salaries	(17,112)	(18,387)	(1,916)	(37,415)	5,377
Accrued interest payable	(31,911)			(31,911)	
Accrued taxes payable			9,078	9,078	
Compensated absences	(4,663)	7,856	4,404	7,597	(3,833)
Due to other funds	181,944	19,173	6,366	207,483	
Deposits	78,990	62,860	(2,285)	139,565	
Net pension liability	(75,633)	(31,380)		(107,013)	
Deferred inflows of resources	161,541	72,835	14,763	249,139	18,058
Net OPEB liability	(129,995)	(59,016)	(18,343)	(207,354)	(15,951)
Unearned revenue			(3,307)	(3,307)	
Net cash provided by (used in) operating activities	<u>\$ 4,841,861</u>	<u>\$ 2,174,519</u>	<u>\$ (548,888)</u>	<u>\$ 6,467,492</u>	<u>\$ (4,054,556)</u>
Reconciliation of cash and cash equivalents per statement of cash flows to the statement of net position:					
Cash and cash equivalents	\$ 3,768,309	\$ 2,467,499	\$ 1,475,957	\$ 7,711,765	\$ 6,460,017
Restricted cash and cash equivalents:					
Utility upgrade account	20,321			20,321	
Impact fee account	4,269,977			4,269,977	
Revenue bond - future debt reserve accounts	4,033,088			4,033,088	
Revenue bond contingency account	6,497,092			6,497,092	
Total cash and cash equivalents	<u>\$ 18,588,787</u>	<u>\$ 2,467,499</u>	<u>\$ 1,475,957</u>	<u>\$ 22,532,243</u>	<u>\$ 6,460,017</u>

See the accompanying notes.

**CITY OF PANAMA CITY, FLORIDA
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
SEPTEMBER 30, 2020**

	Pension Funds	Agency Funds
ASSETS		
Cash and cash equivalents	\$ 2,867,039	\$ 158,605
Investments:		
Common stock	9,991,269	
Mutual funds	41,573,754	
Pooled/common/commingled funds	24,556,882	
Total investments	76,121,905	
Accounts receivable	84,217	
Prepaid expenses		12,938
Total assets	79,073,161	\$ 171,543
LIABILITIES		
Accounts payable	53,120	\$ 5,620
Accrued payroll deductions and matching		165,923
Total liabilities	53,120	\$ 171,543
NET POSITION		
Restricted for pension benefits	\$ 79,020,041	

See the accompanying notes.

**CITY OF PANAMA CITY, FLORIDA
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	<u>Pension Trust</u>
ADDITIONS	
Contributions:	
Employer	\$ 3,457,583
State	668,829
Plan members	692,079
Total contributions	<u>4,818,491</u>
Investment earnings:	
Net appreciation in fair value of investments	2,922,158
Interest	1,668,741
Total investment earnings	<u>4,590,899</u>
Less investment expense	<u>(346,791)</u>
Net investment earnings	<u>4,244,108</u>
Total additions	<u>9,062,599</u>
DEDUCTIONS	
Benefits	6,333,557
Refunds of member contributions	192,625
Administrative expenses	136,618
Total deductions	<u>6,662,800</u>
Change in net position	2,399,799
Net Position Restricted for Pension Benefits:	
Beginning of year	<u>76,620,242</u>
End of year	<u><u>\$ 79,020,041</u></u>

See the accompanying notes.



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**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Panama City, Florida was created in 1925 by a Special Act, Chapter 11678, No. 343 of the Florida State Legislature. The City was incorporated March 12, 1926, and is a political subdivision of the State of Florida. The City provides police and fire protection, general government, parks and recreation, health and social services, and public works services to its residents. In addition, the City operates water and sewer, solid waste, and marina enterprises. It also maintains various trust funds in a fiduciary capacity.

The financial statements presented in this report conform to the reporting requirements of the Governmental Accounting Standards Board (GASB), which established combined statements at the required reporting level for governmental entities that present financial statements in accordance with generally accepted accounting principles.

The significant accounting policies of the City are described below.

Reporting Entity

The City is a Florida municipal corporation with a five-member City Council comprised of the Mayor (elected at large) and four district Commissioners. In evaluating the City as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the City may or may not be financially accountable and, as such, be includable within the City's financial statements. The following criteria are considered in concluding which related activities (component units) should be included in the City's combined financial statements:

- Financial accountability;
- Appointment of a voting majority;
- Imposition of will;
- Financial benefit to or burden on a primary government; and
- Financial accountability as a result of fiscal dependency.

The accompanying combined financial statements include all funds, boards, and authorities for which the City is financially accountable or for which the nature and significance of their relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. Blended component units, although legally separate entities, are, in substance, part of the City's operation. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

Blended Component Units

The following component units were included, by blended presentation for 2020, based on the criteria noted above:

- Panama City Community Redevelopment Agency
- Panama City Florida Hurricane Disaster Relief Fund, Inc.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Panama City Community Redevelopment Agency (CRA) - the City Council serves as the CRA board. Although legally separate, the CRA is blended as a governmental fund component unit into the primary government because the structure of the CRA meets the GASB Statement 80 criteria for blending. The criteria assessed and determined to result in blending are: (a) the boards of the CRA and the City are the same, and (b) management of the City has operational responsibility for the CRA.

On November 22, 1983, the City adopted ordinance No. 1153 designating the Panama City Downtown Improvement Board as the Community Redevelopment Agency pursuant to Florida Statute 163.357(3). On September 12, 2006, the City restructured the Panama City Community Redevelopment Agency by adopting ordinance No. 2216 pursuant to Section 163.357, Florida Statutes. Four community redevelopment areas have been established for which separate trust funds have been opened. The Downtown CRA District was recently extended for an additional 20 years by action of the City Commission under the provisions of FS Chapter 163 part III. Ordinance No. 2488 and 2489 were adopted on March 12, 2013 and may be found in the public records of the City and CRA. The St. Andrews Redevelopment Area was established to finance projects in the St. Andrews region of Panama City. The Downtown North Redevelopment Area was established to finance projects in the Downtown North region of Panama City. The Millville Redevelopment Area was established to finance projects in the Millville region of Panama City. As of October 1, 2009, the CRA began operating as a special revenue fund of the City of Panama City, blended component unit.

On November 13, 2018, the City Commissioners moved to approve the establishment of the Panama City Florida Hurricane Disaster Relief Fund, Inc. (Relief Fund). The City Council serves as the Relief Fund board. Although legally separate, the Relief Fund is blended as a governmental fund component unit into the primary government because the structure of the Relief Fund meets the GASB Statement 80 criteria for blending. The criteria assessed and determined to result in blending are: (a) the boards of the Relief Fund and the City are the same, and (b) Management of the City has operational responsibility for the Relief Fund.

The Relief Fund was incorporated on November 13, 2018 to assist the City with: (a) to provide funds to assist in paying for hurricane disaster related expenses incurred by the City that are not reimbursed by FEMA or any other private insurance, (b) to provide funds to reinvest or improve the infrastructure, programming and quality of life in the City for the benefit of the citizens, (c) to serve the needs of the City employees by providing hurricane disaster relief, and (d) for any and all other lawful not-for-profit purposes and other permitted charitable purposes.

Complete financial statements of the individual component units can be obtained directly from their administrative offices.

Administrative Offices:

Panama City Community Panama City
Redevelopment Agency
501 Harrison Avenue, Room 206
Panama City, Florida 32401

Panama City Florida Hurricane Disaster
Relief Fund, Inc.
501 Harrison Avenue
Panama City, Florida 32401

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Discretely Presented Component Units

The following component units were included, by discrete presentation for 2020, based upon the criteria noted above:

- Panama City Downtown Improvement Board
- Panama City Port Authority

Governmental Fund Type

Panama City Downtown Improvement Board. The Panama City Downtown Improvement Board was incorporated on July 5, 1974, by House Bill No. 4094 enacted by the legislature of the State of Florida. This act provided for the establishment of a special taxing district under Article VII, Section 9 of the Florida Constitution. The members of the governing board of the Panama City Downtown Improvement Board are appointed by the City Commission. The City also has the authority to levy ad valorem taxes of up to 3 mills for Downtown Improvement Board District operations.

Proprietary Fund Type

Panama City Port Authority. The Panama City Port Authority is a Dependent Special District created under Special Act 1945, Chapter 23466. The members of the governing board of the Port Authority are appointed by the City Commission. Operational and capital budgets of the Port Authority must be approved by the City Commission.

Complete financial statements of the individual component units can be obtained directly from their administrative offices.

Administrative Offices:

Panama City Downtown Improvement Board
501 Harrison Avenue
Panama City, Florida 32401

Panama City Port Authority
One Seaport Drive
Panama City, Florida 32401

GASB requires reasonable separation between the Primary Government and its discretely presented component units, both in the financial statements and in the related notes and required supplementary information. Because the discretely presented component units, although legally separate, have been and are operated as if each is part of the primary government, there are limited instances where special note reference or separation will be required. If no separate note reference or categorization is made, the user should assume that information presented is equally applicable.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the primary

CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements, except for the agency funds which are a part of the fiduciary fund statements and have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, with the exception of grant revenues as they are considered available when eligible expenditures have occurred even though they may be collected for up to one year after the current fiscal year end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City reports the following major governmental funds:

The *general fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Hurricane Michael fund* is a special revenue fund used to account for financial resources of the general government that relate to Hurricane Michael including grants and insurance proceeds.

The *capital projects fund* is used to account for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

The *capital projects 2013 fund* is used to account for capital improvements to the Panama City Marina.

The *capital projects infrastructure surtax fund* is used to account for capital improvements to the City's infrastructure funded by debt proceeds received from pledged State of Florida infrastructure surtax revenue.

The *capital projects new city hall fund* is used to account for capital improvements to the building at 501 Harrison Avenue, the new city hall for the City of Panama City.

The *capital projects 428 fund* is used to account for capital improvements that have or will have a fixed cost funding agreement. The City has more flexibility with a funding agreement that caps the reimbursable costs associated with disaster recovery.

The government reports the following major proprietary funds:

The *utility fund* is used to account for activities related to retail utility operations.

The *solid waste fund* is used to account for activities related to retail solid waste operations.

The *marina fund* is used to account for activities related to retail marina operations.

Additionally, the government reports the following funds:

Special revenue funds account for revenues received from the Department of Housing and Urban Development, the State Housing Initiatives Partnership program, Community Redevelopment Agencies, the State of Florida infrastructure surtax, charitable contributions for Hurricane Michael relief, small disaster relief funding, and other general grants. Revenues are restricted to accomplishing the various objectives of these programs.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Internal service funds account for the financing of goods or services provided by one department to other departments of the City. The services provided include medical self-insurance, dental insurance, and equipment maintenance costs.

Pension trust funds account for assets held in trust for members and beneficiaries of the City's three defined benefit pensions.

Agency funds account for cafeteria plan assets held by the City in a trustee capacity and do not involve measurement of results of operations.

Debt service funds account for the payment of principal and interest on debt reported in the general long-term debt account group.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the utility, solid waste, and marina enterprise funds, and of the government's internal service funds are charges to customers for sales and services. The utility fund also recognizes as operating revenue tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The investments are categorized at their fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure fair value of the asset that prioritizes inputs into three levels; Level 1 – quoted prices for identical instruments in active markets; Level 2 – significant inputs that are observable; Level 3 – significant inputs that are unobservable.

Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or "advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Notes, assessments, and accounts receivable are charged to bad debt expense as they are deemed uncollectible.

The property tax revenues calendar is as follows:

Lien date	January 1	Payment due by	March 31
Levy date	October 1	Delinquent date	April 1
Tax bill mailed	November 30	Tax sale-delinquent property tax	June 1

The County Tax Collector collects property taxes on behalf of each municipality within the county boundaries. By May 31, during each year for which taxes are levied, all taxes have been collected and remitted to the City or the delinquent taxes are raised by public auction of tax certificates and the proceeds are remitted to the City shortly after the certificates are sold. Because of this arrangement there are no material unremitted tax revenues for each fiscal year on September 30th.

Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

In governmental fund type accounts, prepaid items are generally accounted for using the purchases method. Under the purchases method, prepaid items are treated as expenditures when purchased and residual balances, if any, at year end are not accounted for as assets.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Restricted assets

Certain assets of the enterprise funds are required by resolution to be set aside and used for specific purposes; thus, they are not available for general operating purposes. These restricted assets consist of cash in various bank accounts and are recorded at cost.

Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$1,500 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. For this fiscal year, net interest cost is considered immaterial.

Capital assets are depreciated over their estimated useful lives unless they are inexhaustible or are intangible assets with indefinite useful lives. The term depreciation (and related forms of the term) includes amortization of intangible assets.

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	30
Building improvements	10
Public domain infrastructure	40
Utility plant	40
System infrastructure	40
Machinery and equipment	5 to 10
Furniture and fixtures	8
Automobiles and trucks	5
Intangibles	5

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Deferred outflows/inflows of resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has four items that qualify for reporting in this category: 1) the deferred outflow of resources on refunding resulting from the difference in the carrying value of refunded debt and its reacquisition price and the amount is capitalized and amortized over the shorter of the life of the refunded or refunding debt, 2) the deferred outflow of resources on the hedging derivatives is a result from the decrease in the fair value of the derivative instrument and a deferred outflow is recognized to verify that the decrease is not expected to be recognized in investment income in future periods, 3) deferred outflows related to pensions as discussed in Note 9, 4) deferred outflows related to other post-employment benefits as discussed in Note 10.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category which is related to pensions as discussed in Note 9, and other post-employment benefits as discussed in Note 10. The City also has deferred inflows of resources for revenues related to grants in the fund financials.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension and pension expense, information about the fiduciary net position of the City's pension plans and additions to/deductions from these plans' fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

Compensated absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. One third of total sick leave balances of employees with six years or more of service is accrued in the government-wide, proprietary, and fiduciary fund financial statements. In accordance with GAAP, for the government funds in the fund financial statements, all of the compensated absences are considered long-term and, therefore, are not a fund liability and represent a reconciling item between the fund level and government-wide presentations.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method based on the life of the bond issue. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Net position

The government-wide and business-type fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets is intended to reflect the portion of net position which is associated with non-liquid, capital assets less outstanding capital asset related debt.

Restricted net position is liquid assets (generated from revenues and net bond proceeds) which are not accessible for general use because of third-party (statutory, bond covenant, or granting agency) limitations.

Unrestricted net position represents unrestricted liquid assets.

Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Categories and classification of fund balance

The City has implemented GASB Statement No. 54. This statement established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB Statement No. 54, are nonspendable, restricted, committed,

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

assigned, and unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the general fund. The general fund should be the only fund that reports a positive unassigned balance. For further details of the various fund balance classifications refer to Note 13.

Use of estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Stewardship, Compliance, and Accountability

Budgetary Information

Annual budgets are adopted on a basis consistent with GAAP for all governmental funds and proprietary fund types. All annual appropriations lapse at fiscal year end. It is the City's policy to reappropriate such amounts at the beginning of the next fiscal year.

Budgets for all funds, except pension trust funds, are legally adopted at the beginning of each fiscal year through passage of a resolution by the City Commissioners. The level of classification detail at which expenditures may not legally exceed appropriations is within a department or division by fund.

The City Manager is authorized to transfer part or all of an unencumbered appropriation balance among programs within a department. Management may not increase a department's total expenditures without seeking the approval of the City Commissioners, who may amend the budget at any time during the fiscal year. Amounts shown in the financial statements represent the original budgeted amounts and all supplemental amendments. During the year, several supplementary appropriations were necessary.

Excess of Expenditures Over Appropriations in Individual Funds

The City had expenditures exceed appropriations by \$609,699 in the General Fund for the fiscal year ended September 30, 2020.

New Accounting Pronouncements

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. This statement will enhance consistency and comparability by establishing specific criteria for identifying activities that should be reported as fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities. The requirements of this statement are effective for financial statements for periods beginning after December 15, 2019. The City is evaluating the impact, if any, upon its financial position, results of operations or cash flows upon adoption.

CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In June 2017, the GASB issued Statement No. 87, *Leases*. This statement increased the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this statement are effective for financial statements for periods beginning after June 15, 2021. The City is evaluating the impact, if any, upon its financial position, results of operations, or cash flows upon adoption.

In June 2018, The GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. This statement will enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and will simplify accounting for interest cost incurred before the end of a construction period. The requirements of this statement are effective for reporting periods beginning after December 15, 2020. The City is evaluating the impact, if any, upon its financial position, results of operations, or cash flows upon adoption.

In August 2018, The GASB issued Statement No. 90, *Majority Equity Interests*. This statement will enhance the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improve the relevance of financial statement information for certain component units. The requirements of this statement are effective for reporting periods beginning after December 15, 2019. The City is evaluating the impact, if any, upon its financial position, results of operations, or cash flows upon adoption.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. This statement is to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with 1) commitments extended by issuers, 2) arrangements associated with conduit debt obligations, and 3) related note disclosures. The requirements of this statement are effective for reporting periods beginning after December 15, 2021. The City is evaluating the impact, if any, upon its financial position, results of operations, or cash flows upon adoption.

In January 2020, the GASB issued Statement No. 92 *Omnibus 2020*. This statement will enhance the comparability in accounting and financial reporting and improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB statements. The requirements of this statement are effective for reporting periods beginning after June 15, 2021. The City is evaluating the impact, if any, upon its financial position, results of operations, or cash flows upon adoption.

In March 2020, the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. This statement establishes accounting and financial reporting requirements related to the replacement of interbank offered rates (IBORS) in hedging derivative instruments and leases and identifies appropriate benchmark interest rates for hedging derivative instruments. The removal of LIBOR as an

CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021. All other requirements of this statement are effective for reporting periods beginning after June 15, 2020. The City is evaluating the impact, if any, upon its financial position, results of operations, or cash flows upon adoption.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This statement is to better meet the information needs of financial statement users by improving the comparability of financial statements among governments that enter into public-public partnership arrangements (PPPS) and availability payment arrangements (APAs) and by enhancing the understanding, relevance, and consistency of information about PPPS and APAs. The requirements of this statement are effective for reporting periods beginning after June 15, 2022. The City is evaluating the impact, if any, upon its financial position, results of operations, or cash flows upon adoption.

In May 2020, the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement is to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). The requirements of this statement are effective for reporting periods beginning after June 15, 2022. The City is evaluating the impact, if any, upon its financial position, results of operations, or cash flows upon adoption.

In June 2020, the GASB issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans-An Amendment of GASB Statements No. 14 and No. 84, Supersession of GASB Statement No. 32*. The primary objectives of this statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The requirements of this statement are effective for reporting periods beginning after June 15, 2021. The City is evaluating the impact, if any, upon its financial position, results of operations, or cash flows upon adoption.

NOTE 2 - DEPOSITS AND INVESTMENTS

GASB Statement No. 40, *Deposits and Investment Risk Disclosures* amends GASB Statement No. 3, *Deposits with Financial Institutions, Investments, and Reverse Repurchase Agreements*, and is designed to inform financial statement users about deposit and investment risks that could affect a

CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

government's ability to provide services and meets its obligations as they become due. GASB Statement No. 40 addresses common deposit and investment risks related to credit risk, custodial credit risk, concentration of credit risk, interest rate risk, and foreign currency risk and requires that deposit and investment policies related to the risks be disclosed, as applicable.

In accordance with GASB Statement No. 40, the following disclosures are made regarding the City's deposit and investment balances as of September 30, 2020:

Deposits:

Under the City's investment policy the City may invest in obligations of the U.S. Treasury and its agencies, interest bearing time deposits, or savings accounts in banks provided that such deposits are secured by collateral as prescribed by Chapter 280, Florida Security for Public Deposits Act, of the Florida Statutes and the State Treasurer's investment pool. Included in the City's cash balances are amounts deposited with banks in interest bearing accounts, non-interest bearing demand accounts, and interest bearing time deposit accounts. The bank balances are entirely insured by federal depository insurance or by collateral pursuant to the Florida Security for Public Deposits Act of the State of Florida.

Investments:

Section 218.415, Florida Statutes, limits the types of investments that a government can invest in unless specifically authorized in an investment policy. The City has adopted an investment policy pursuant to Section 218.415, Florida Statutes, that established permitted investments, asset allocation limits, issuer limits, and maturity limits to protect the City's cash and investment assets. The investment policy applies to all cash and investments held or controlled by the City with the exception of Pension Funds.

The City is authorized to undertake investments in the following authorized investments:

- a. United States Government Securities
- b. Interest Bearing Time Deposit or Saving Accounts
- c. Federal Instrumentalities (United States Government sponsored agencies)
- d. Repurchase Agreements
- e. Money Market accounts placed with financial institutions qualifying as public depositories as provided for in Chapter 280, Florida Statutes.
- f. Registered Investment Companies (Mutual Funds)
- g. Intergovernmental Investment Pool
- h. Commercial Paper

The City participates in the State Board of Administration's (SBA) Local Government Surplus Funds Trust Fund, a Florida PRIME governmental investment pool. As a Florida PRIME participant, the City invests in pools of investments whereby the City owns a share of the respective pool, not the

CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

underlying securities. GASB Statement No. 31, titled *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, applies to the Florida PRIME. GASB 31 defines an external investment pool as an arrangement that commingles (pools) the moneys of more than one legally separate entity and invests, on the participants' behalf, in an investment portfolio; one or more of the participants is not part of the sponsor's reporting entity.

In December 2015, GASB issued Statement 79 titled *Certain External Investment Pools and Pool Participants* in response to the Securities and Exchange Commission's amendments in 2014 to regulations that apply to money market funds. GASB 79 addresses accounting and financial reporting for certain external investment pools and pool participants. Specifically, it establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. If the external investment pool meets the criteria in GASB 79 and measures all of its investments at amortized cost, the pool's participants also should measure their investments in that external investment pool at amortized cost for financial reporting purposes.

Florida PRIME currently meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost. Therefore, the account balance is also considered the fair value of the investment. The Florida PRIME investment is exempt from the GASB 72 fair value hierarchy disclosures.

With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days."

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made.

As of September 30, 2020, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of the account value.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Florida Prime annually issues a publicly available financial report available at www.sbafla.com.

The Florida Municipal Investment Trust (FMIVT) is an authorized investment under Section 163.01, Florida Statutes, for units of local government in Florida. It was created to offer diversified and professionally managed portfolios for the investment of the assets of participating municipalities. The Trustees of the Trust are designated as having official custody of the funds, which are invested by the purchase of shares of beneficial interest in the Trust. The Trust operates as a fiduciary trust fund under governmental accounting rules that require the Trust to prepare a series of financial statements. The FMIVT is a Local Governmental Investment Pool (LGIP) and, therefore, considered an external investment pool for GASB reporting purposes. The City's investment is the FMIVT portfolio, not the individual securities held within each portfolio.

The Firefighters' and Police Officers' pension plans' investment policies restricted un-invested cash to minimal balances generally covered by the FDIC and cash instruments with a minimum rating of at least Standard and Poor's A1 or Moody's P1. As of September 30, 2020, cash instruments for both funds consisted of Federated Treasury Obligations.

Investment policies for the Firefighters' and Police Officers' pension plans provide for investment manager(s) who have full discretion of assets allocated to them subject to the overall investment guidelines set out in the policies. Overall investment guidelines provide for diversification and allow investment in debt securities (rated at least BB or Ba by Standard and Poor or Moody) and equity securities traded on one or more of the recognized national exchanges or on the National Market System of the NASDAQ market, U.S. Government obligations guaranteed by the U.S. Government, bonds issued by the State of Israel, and any commingled funds that are restricted to these investments.

The Florida Municipal Pension Trust Fund (FMPTF) is established as a trust whereby governmental entities with employee pension or OPEB plans may elect to join the trust (becoming a Participating Employer), and with the trust providing the plans with administrative and investment services for the benefit of Participating Employers, Participating Employees, and Beneficiaries. All employee pension plans or OPEB assets with the FMPTF are included in the trust's Master Trust Fund. Employee pension plans or OPEB assets of the defined benefit type are invested by the FMPTF through the Florida Municipal Investment Trust (FMIVT) for the benefit of the Participating Employers, Participating Employees, and Beneficiaries.

Credit Risk

Credit risk is the risk that a security or a portfolio will lose some or all of its value due to a real or perceived change in the ability of the issuer to repay its debt. A credit risk exists when there is a possibility the issuer or the counterparty to an investment may be unable to meet its obligations. GASB Statement No. 40 requires disclosure of credit quality ratings for investments in debt securities as well as investments in external investment pools, money market funds, and other pooled investments of fixed income securities.

CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Generally, the City's investing activities are managed by the City Clerk Treasurer. Investing is performed according to the City's investment policy in accordance with the investment policy set forth by the State of Florida Statutes. The structure of the City's investment policy is designed to minimize credit risk. As of September 30, 2020, the City's investment portfolio was held with a third-party custodian as required by the City's investment policy.

It is the City's intention to limit its investment in these investment types to the top rating issued by nationally recognized statistical rating organizations (NRSROs). Some funds are sent to the Florida State Board of Administration (SBA) for investment. The Florida PRIME is rated by Standard and Poor's. The current rating is AAAM.

FMIvT investment guidelines state that each fund will seek to maintain a bond fund credit rating from a nationally recognized statistical rating organization of AAA. Funds having an AAA bond fund credit rating are composed of a preponderance of assets that carry the highest credit ratings from a NRSRO. Funds having an AA bond fund credit rating are composed of a large percentage of assets that carry the highest credit rating from a NRSRO. The funds may invest in corporate bonds issued by any corporation in the United States with at least an A rating and collateralized mortgage obligations having a rating of AAA. The City only invested in the FMIvT 0-2 Year High Quality Bond Fund. At September 30, 2020, Fitch rated the portfolio investment as AAAF/S1.

Obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure of credit quality.

Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City or Pension Trust Plans will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in pools should be disclosed, but not categorized under GASB No. 40 because they are not evidenced by security that exist in physical or book entry form.

Participants' investments in the SBA, FMIvT, and FMPTF are evidenced by shares of the pool. The City's investment is with the pool, not the securities that make up the pool; therefore, no disclosure is required.

Consistent with each Pension Trust Plan's investment policy, the investments are held by each Plan's custodial bank and registered in each Plan's name.

Concentration Credit Risk

GASB Statement No. 40 requires disclosure of the concentration of credit risk when five or more percent of the total assets of the portfolio are invested with a single issuer. Investments issued are explicitly guaranteed by the U.S. government and investments in mutual funds or pools are excluded from the concentration of credit risk disclosures requirements.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

The City limits the amount it may invest in any one investment varying by the type of investment. The SBA, FMIVT, and FMPTF are all pooled investments, therefore no additional disclosure is required.

The Police Officers' and Firefighters' Pension Trust Plans' investment policies prohibit investments in common stock that exceed 70% of the funds assets at market value, investments in common stock in any one issuer that exceed 5% of the funds assets at cost, investments that comprises 5% or more of any one issuer's outstanding stock, and investments in foreign securities that exceed 25% of the fund assets. Additionally, cash and cash equivalents may not exceed 5% of the funds assets, and all repurchase agreement transactions must adhere to the requirements of the Master Repurchase Agreement.

Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. Interest rate risk disclosures are required for all debt instruments as well as investments in mutual funds, external investment pools, and other pooled investments that do not meet the definition of a "2a-7 like" pool. Additionally, GASB Statement No. 40 requires that the interest rate be disclosed using one of five approved methods. The five methods are: segmented time distribution, specific identification, weighted average maturity (WAM), duration, and simulation model. Different methods may be presented for different types of investments.

The City's investment policy is limited to complying with the State's investment statutes. The State law has not addressed an interest rate risk and, therefore, the City has not adopted an investment policy on that point. It is the City's intention to make investments to provide sufficient liquidity to pay obligations as they become due. The City uses the weighted average maturity method for its FMIVT 0-2 Year High Quality Bond Fund which results in a duration of 0.65 and a WAM of 0.70. The City uses the weighted average maturity method for Florida PRIME which results in a WAM of 48 days, and a weighted average life (WAL) of 63 days.

The three Pension Trust Plans can have investments in a combination of stocks, bonds, government securities, and other investment securities. Investment securities are exposed to various risks, such as interest rate, market, and credit risk. Due to the level of risk associated with certain investment securities and the level of uncertainty related to changes in the value of investment securities, it is at least reasonably possible that changes in risks in the near term would materially affect balances and the amounts reported in the statement of plan net position and the statement of changes in plan net position. Each individual plan's investment advisor monitors the plan's investments and the associated risks on a regular basis, which minimizes risks.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Foreign Currency Risk

Foreign currency risk is the risk that foreign currency exchange rates will adversely affect the fair value of an investment. The City has nominal exposure to foreign currencies due to investments in non-U.S. markets implemented through portfolios. Foreign currencies will fluctuate relative to the U.S. dollar, but it is believed that the diversification benefits outweigh potential risks. Given the limited exposure, foreign currency risk is considered minor.

Deposits and Investments:

Deposits and investments as of September 30, 2020 are classified in the accompanying financial statements as follows:

Statement of net position:	
Cash and cash equivalents	\$ 98,239,237
Restricted cash and cash equivalents	5,400,206
Investments	14,820,478
Statement of fiduciary net position:	
Cash and cash equivalents	2,867,039
Investments	<u>76,121,905</u>
Total cash and investments	<u>\$ 197,448,865</u>

Cash on hand, deposits, and investments as of September 30, 2020 consist of the following:

Governmental and business-type investments:	
Cash on hand	\$ 23,184
Deposits with financial institutions	102,066,518
SBA	5,958,022
Short term investments	5,557,702
Investments in federal instrumentalities	4,854,495
Senior management pension plan:	
Deposits with financial institutions	28,924
Investments in pooled/common/commingled funds	3,586,611
Police officers and firefighters pension plan:	
Deposits with financial institutions	2,838,115
Investments in mutual funds	41,573,754
Investments in equity/common stock	9,991,269
Investments in pooled/common/commingled funds	<u>20,970,271</u>
Total cash and investments	<u>\$ 197,448,865</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Deposits and Investment Risk Disclosures:

As of September 30, 2020, the City held the following investments as categorized below in accordance with GASB Statement No. 40, *Deposit and Investment Risk Disclosure*:

Primary Government:	Investment Maturities				Total	Average Rating (1)
	Less than 1 Year	1 to 5 Years	6 to 10 Years	More than 10 Years		
Federal Instrumentalities	\$ 499,976	\$ 4,354,519			\$ 4,854,495	AA
State Board of Administration Florida PRIME	5,958,022				5,958,022	AAAm
Total primary government	\$ 6,457,998	\$ 4,354,519			\$ 10,812,517	
Fiduciary Funds:						
	Less than 1 Year	1 to 5 Years	6 to 10 Years	More than 10 Years	Total	Average Rating (1)
Common Stock	\$ 9,991,269				\$ 9,991,269	N/A
Pooled/common/ commingled funds	24,556,882				24,556,882	NR
Mutual Funds	41,573,754				41,573,754	NR
Total fiduciary funds	\$ 76,121,905				\$ 76,121,905	

(1) Ratings are provided where applicable to indicate associated *credit risk*. N/A indicates not applicable. NR indicates the fund is not rated.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Fair Value

A summary of the investment under the requirements of the fair value hierarchy follows:

Primary Government

	Total 9/30/20	Fair Value Measurements Using		
		Quoted prices Level 1	Other significant observable inputs Level 2	Significant unobservable inputs Level 3
Investments by fair value level				
Government agency securities	\$ 4,854,495		\$ 4,854,495	

Fiduciary Funds

	Total 9/30/20	Fair Value Measurements Using		
		Quoted prices Level 1	Other significant observable inputs Level 2	Significant unobservable inputs Level 3
Investments by fair value level				
Stocks	\$ 9,991,269	\$ 9,991,269		
Mutual funds – fixed income	24,718,854	24,718,854		
Mutual funds - equity	16,854,900	16,854,900		
Pooled–real estate investment trust	6,204,196			\$ 6,204,196
Pooled – fixed income	502,559		\$ 502,559	
Pooled - equity	17,850,127		2,259,310	15,590,817
Total Investment by fair value level	\$ 76,121,905	\$ 51,565,023	\$ 2,761,869	\$ 21,795,013

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Investments classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Investments classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique provided by third party custodians. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Investments classified at Level 3 are valued based on unobservable inputs.

For investments held by Florida Municipal Investment Trust (FMIVT), administered by the Florida League of Cities, Inc., most of the security prices were obtained from a pricing service. While the underlying asset values are based on quoted prices or market-corroborated inputs, the net asset value of the portfolio is not publicly quoted, these shares are reported as Level 2. The investments with unobservable inputs are reported as Level 3.

Discretely Presented Component Unit

Panama City Port Authority

Derivative instruments outstanding as of September 30, 2020:

<u>Item</u>	<u>Type</u>	<u>Objective</u>	<u>Notional Amount</u>	<u>Effective Date</u>	<u>Maturity Date</u>	<u>Terms</u>	<u>09/30/2020 Fair Value (Negative)</u>
A	Pay-fixed interest rate swap	Hedge the variable rate risk associated with the first draw on the \$7,500,000 debt.	\$7,500,000	06/01/2007	06/01/2027	Pay 4.43%, receive 67% of LIBOR plus 70 basis points.	\$(461,757)

Derivative instrument A is considered a hedging derivative instrument for 2020. The fair value of the interest rate swap was estimated using a proprietary valuation model developed by the counterparty. This method calculates future cash flows by projecting forward rates, then discounting those cash flows at their present value.

Risks

1. *Credit Risk:*

The Port Authority's derivative instrument is held with a counterparty whose credit rating is "A3". The counterparty bears the risk of non-payment.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

2. *Interest Rate Risk:*

The Port Authority is exposed to interest rate risk on its interest rate swap. On its pay-fixed, variable-rate interest rate swap, as LIBOR decreases, the Port Authority's net payment on the swap increases.

3. *Basis Risk:*

The Port Authority is exposed to basis risk on its pay-fixed swap derivative instrument because the variable-rate payments received by the Port Authority on this derivative instrument is based on a rate or index other than interest rates the Port Authority pays on its hedged variable-rate debt. At September 30, 2020, variable interest rate and LIBOR-based rate of the swap was as follows:

	<u>Variable Rate</u>	<u>LIBOR Based Rate</u>
Derivative A	.0090	2.2678

4. *Termination Risk:*

The swap may be terminated by the Port Authority or the counterparty if the other party fails to perform under the terms of the swap agreement. If the swap is terminated, the Port Authority would prospectively pay the variable-rate on the Line of Credit. The termination of the swap agreement could increase the Port Authority's total debt service if, at the time of termination, the swap has a negative fair value by the amount of such negative fair value. As noted below under fair value, the Port Authority has a negative fair value for derivative instrument A as of September 30, 2020 and would be liable to the counterparty if the swap was terminated prematurely.

5. *Rollover Risk:*

Derivative instrument A's swap agreement termination date is June 1, 2027. The Port Authority may not be able to replicate the hedge associated with the current swap agreement on the termination date.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Derivative Instruments – Fair Value

The fair value balance of the derivative instrument outstanding at September 30, 2020, classified by type, and the changes in fair value of such derivative instrument are as follows:

	<u>Changes in Fair Value</u>		<u>Fair Value at September 30, 2020</u>		
	<u>Classification</u>	<u>Amount</u>	<u>Classification</u>	<u>Amount</u>	<u>Notional</u>
Business-type activities					
Cash flow hedges:					
Pay-fixed interest rate swap					
Derivative A	Deferred outflow	\$ (43,153)	Debt	\$ (461,757)	\$ 7,500,000

		<u>Fair Value Measurements</u>		
		Total	Quoted Prices	Other Significant Observable Inputs
			9/30/20	Level 1
Investment derivative by fair value level				
Pay-fixed interest rate swap		\$ (461,757)		\$ (461,757)

Derivative instruments classified in Level 2 of the fair value hierarchy are valued using a market approach that considers benchmark interest rates.

NOTE 3 – NOTES RECEIVABLE

General Fund:

A note receivable is recorded in the general fund for \$1,450,825 related to the sale of property. Principal and interest payments, at 5% interest rate, are to be made over twenty-four years beginning in February 2012.

Capital Projects:

A note receivable is recorded in the capital projects fund for \$1,800,000 related to the Industrial Park. Interest payments, at 2% interest rate, are to be made for the entirety of the loan. Principal is payable upon the earlier of demand or the sale or lease of any portion of the specified property.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 3 – NOTES RECEIVABLE (Continued)

Special Revenue Fund:

The City participates in loan rehabilitation programs that assist low income residents in obtaining safe and sanitary housing, businesses in downtown improvement areas, and rental housing improvements. The loans, accounted for in the special revenue fund, are due and payable at their respective maturity dates or change of home ownership, whichever occurs first. The City maintains a security interest in the property. These loans are non-interest bearing and will mature at various dates up to 2049.

NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2020 was as follows:

Primary Government

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Governmental Activities:					
Capital assets, not being depreciated:					
Land	\$ 19,488,856	\$ 328,639			\$ 19,817,495
Construction in progress	7,412,438	6,592,311	\$ 2,298,968		11,705,781
Total capital assets, not being depreciated	<u>26,901,294</u>	<u>6,920,950</u>	<u>2,298,968</u>		<u>31,523,276</u>
Capital assets, being depreciated:					
Buildings	22,845,284	4,117,947			26,963,231
Improvements other than buildings	30,856,046	704,023			31,560,069
Machinery and equipment	18,710,500	1,014,999	860,164	\$ 30,329	18,895,664
Intangibles	69,934	102,650			172,584
Infrastructure, excluding bridges	70,287,932	45,481			70,333,413
Total capital assets, being depreciated	<u>142,769,696</u>	<u>5,985,100</u>	<u>860,164</u>	<u>30,329</u>	<u>147,924,961</u>
Less accumulated depreciation for:					
Buildings	7,682,648	623,441			8,306,089
Improvements other than buildings	12,224,354	2,506,528			14,730,882
Machinery and equipment	15,086,327	1,506,529	856,496	30,329	15,766,689
Intangibles - amortizable	34,922	25,112			60,034
Infrastructure, excluding bridges	42,865,799	1,543,599			44,409,398
Total accumulated depreciation	<u>77,894,050</u>	<u>6,205,209</u>	<u>856,496</u>	<u>\$ 30,329</u>	<u>83,273,092</u>
Total capital assets, being depreciated, net	<u>64,875,646</u>	<u>(220,109)</u>	<u>3,668</u>		<u>64,651,869</u>
Governmental activities capital assets, net	<u>\$ 91,776,940</u>	<u>\$ 6,700,841</u>	<u>\$ 2,302,636</u>		<u>\$ 96,175,145</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 4 - CAPITAL ASSETS (Continued)

Primary Government (Continued)

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
Business-type Activities:					
Capital assets, not being depreciated:					
Land	\$ 1,828,384				\$ 1,828,384
Construction in progress	41,306,130	\$ 8,270,897			49,577,027
Total capital assets, not being depreciated	<u>43,134,514</u>	<u>8,270,897</u>			<u>51,405,411</u>
Capital assets, being depreciated:					
Buildings	2,600,071	305,629			2,905,700
Improvements other than buildings	108,668,622	27,885			108,696,507
Intangibles	4,007				4,007
Machinery and equipment	16,491,373	384,304	\$ 398,228	\$ (30,329)	16,447,120
Total capital assets, being depreciated	<u>127,764,073</u>	<u>717,818</u>	<u>398,228</u>	<u>(30,329)</u>	<u>128,053,334</u>
Less accumulated depreciation for:					
Buildings	326,018	35,589			361,607
Improvements other than buildings	63,761,340	2,967,802			66,729,142
Intangibles - amortizable	1,335	801			2,136
Machinery and equipment	10,021,634	1,701,702	302,584	(30,329)	11,390,423
Total accumulated depreciation	<u>74,110,327</u>	<u>4,705,894</u>	<u>302,584</u>	<u>\$ (30,329)</u>	<u>78,483,308</u>
Total capital assets, being depreciated, net	<u>53,653,746</u>	<u>(3,988,076)</u>	<u>95,644</u>		<u>49,570,026</u>
Business-type activities capital assets, net	<u>\$ 96,788,260</u>	<u>\$ 4,282,821</u>	<u>\$ 95,644</u>		<u>\$ 100,975,437</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 4 - CAPITAL ASSETS (Continued)

Total depreciation expense for governmental activities for fiscal year 2020 is \$6,205,209. Total depreciation expense for business-type activities for fiscal year 2020 is \$4,705,892.

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	2,571,586
Public safety		1,424,166
Highways and streets, including depreciation of general infrastructure assets		1,914,888
Culture and recreation		<u>291,046</u>
		6,201,686
Other: Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets		<u>3,523</u>
Total depreciation expense - governmental activities	\$	<u>6,205,209</u>
Business-type activities:		
Utilities	\$	3,080,927
Solid waste		1,420,801
Marina		<u>204,164</u>
Total depreciation expense - business-type activities	\$	<u>4,705,892</u>

Discretely Presented Component Units

Activity for the Panama City Downtown Improvement Board for the year ended September 30, 2020, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 424,999	_____	_____	\$ 424,999
Capital assets, being depreciated:				
Improvements other than buildings	<u>107,474</u>	_____	_____	<u>107,474</u>
Less accumulated depreciation for:				
Improvements other than buildings	<u>75,826</u>	\$ 8,236	_____	<u>84,062</u>
Total capital assets, being depreciated, net	<u>31,648</u>	<u>(8,236)</u>	_____	<u>23,412</u>
Downtown Improvement Board capital assets, net	<u>\$ 456,647</u>	<u>\$ (8,236)</u>	=====	<u>\$ 448,411</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 4 - CAPITAL ASSETS (Continued)

Activity for the Panama City Port Authority for the year ended September 30, 2020, was as follows:

	<u>Beginning Balance, as restated</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets, not being depreciated:				
Land	\$ 26,049,047	\$ 348,551		\$ 26,397,598
Construction in progress	<u>44,082,143</u>	<u>12,981,515</u>	<u>\$30,504,434</u>	<u>26,559,224</u>
Total capital assets, not being depreciated	<u>70,131,190</u>	<u>13,330,066</u>	<u>30,504,434</u>	<u>52,956,822</u>
Capital assets, being depreciated:				
Buildings and improvements	50,962,564	16,238,431		67,200,995
Improvements other than buildings	57,829,520	13,363,448		71,192,968
Machinery and equipment	<u>18,231,288</u>	<u>532,763</u>	<u>276,467</u>	<u>18,487,584</u>
Total capital assets, being depreciated	<u>127,023,372</u>	<u>30,134,642</u>	<u>276,467</u>	<u>156,881,547</u>
Less accumulated depreciation for:				
Buildings and improvements	27,186,340	1,632,702		28,819,042
Improvements other than buildings	29,009,413	2,597,288		31,606,701
Machinery and equipment	<u>10,165,950</u>	<u>1,060,182</u>	<u>247,776</u>	<u>10,978,356</u>
Total accumulated depreciation	<u>66,361,703</u>	<u>5,290,172</u>	<u>247,776</u>	<u>71,404,099</u>
Total capital assets, being depreciated, net	<u>60,661,669</u>	<u>24,844,470</u>	<u>28,691</u>	<u>85,477,448</u>
Port Authority capital assets, net	<u>\$130,792,859</u>	<u>\$38,174,536</u>	<u>\$30,533,125</u>	<u>\$138,434,270</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 5 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchased commercial insurance for all risks of loss except medical claims of the City of Panama City employees and their covered dependents. There was no significant reduction in insurance coverage during the current year. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The City has established a medical self-insurance fund and a dental insurance fund which are accounted for as Internal Service Funds. The purpose of these funds is to pay medical claims and dental insurance of the City of Panama City employees and their covered dependents and minimize the total cost of annual insurance to the municipality. Medical claims exceeding \$100,000 per insured are covered through private carriers. Dental claims are limited to \$1,000 per year for each insured person. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

Contributions to the self-insurance fund are determined by projected losses based on historical claims experience. Claims liabilities are based on the estimated ultimate cost of settling the claims, using past experience adjusted for current trends, and any other factors that would modify past experience. Claim liabilities include specific incremental claim adjustment expenses. Unpaid losses occurring prior to September 30, 2020, have been estimated and accrued at present value as a liability as of September 30, 2020. Changes in the balances of claims liabilities during the fiscal years 2020 and 2019 were as follows:

Medical Self Insurance

<u>Year</u>	<u>Balance Fiscal Year Beginning October 1</u>	<u>Current Year Claims/Fees and Changes in Estimates</u>	<u>Claims/Fees Payments</u>	<u>Balance Fiscal Year Ending September 30</u>
2020	\$ 993,058	\$ 6,686,460	\$ 6,784,123	\$ 895,395
2019	1,157,019	5,439,053	5,603,014	993,058

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT

Primary Government - *Governmental Activities*:

Long-term obligations at September 30, 2020, includes the following debt issues:

	<u>Authorized And Issued</u>	<u>Balance September 30, 2020</u>
Revenue Note, Series 2008 (Modified), interest 1.94%, principal and interest payable semi-annually on April 1 and October 1; principal matures April 1, 2023; collateralized by and payable from pledged funds of non-ad valorem revenues.	\$ 1,922,000	\$ 449,000
Capital Improvement Revenue Note, Series 2013B, interest 2.81%, payable semi-annually on April 1 and October 1; principal is payable on October 1; collateralized by a lien and pledge of the business tax receipts.	12,999,000	7,678,000
Capital Improvement Revenue Note, Series 2016, interest 1.87%, Interest and principal are payable quarterly on January 1, April 1, July 1, and October 1; collateralized by a lien and pledge of the business tax receipts.	3,207,000	2,534,000
Capital Improvement Revenue Note, Series 2018, interest 3.30%, payable semi-annually on April 1 and October 1; principal is payable on October 1; collateralized by a lien and pledge of the business tax receipts.	16,330,000	15,012,000
Infrastructure Sales Surtax Revenue Note, Series 2018, interest 3.02%, payable semi-annually on April 1 and October 1; principal is payable on October 1; collateralized by a lien and pledge of the sales surtax revenues and all moneys in the related funds.	15,100,000	13,430,000
FEMA Community Disaster Loan, Series 2019, interest 1.625%, interest and principal payable in full at November 5, 2024.	5,000,000	5,000,000

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT (Continued)

Hurricane Recovery and Refunding Revenue Note, Series 2019, Revolving Line of Credit, amount authorized is \$75,000,000, amount unused is \$5,945,503, interest at 2.384%, interest payable on January 1 and October 1, Principal payable in full at January 1, 2022, collateralized by a lien and payable from pledged funds on non-ad valorem revenues.	<u>69,054,497</u>	<u>69,054,497</u>
Total	<u>\$ 123,612,497</u>	<u>\$ 113,157,497</u>

Primary Government - *Business-Type Activities*:

Long-term obligations at September 30, 2020 includes the following issues:

	<u>Authorized And Issued</u>	<u>Balance September 30, 2020</u>
Water and Sewer Refunding Revenue Note, Series 2012: dated April 19, 2012, interest 2.36%, principal payable annually on October 1, interest payable semi-annually on April 1 and October 1; collateralized by a lien on and pledge of the net revenues of the water and wastewater system.	\$ 5,465,000	\$ 5,014,000
Water and Sewer Revenue Note, Series 2015: dated September 22, 2015, interest 2.94%, principal payable annually on October 1; interest payable semi-annually on April 1 and October 1; collateralized by a lien on and pledge of the net revenues of the water and wastewater system.	<u>32,135,000</u>	<u>27,125,000</u>
Total	<u>\$ 37,600,000</u>	<u>\$ 32,139,000</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT (Continued)

Long-term liability activity Governmental activities for the year ended September 30, 2020, is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due within One Year</u>
Governmental Activities:					
Revenue Note, Series 2008 (Modified)	\$ 595,000		\$ 146,000	\$ 449,000	\$ 149,000
Capital Improvement Taxable Revenue Refunding Note, Series 2013A	237,000		237,000		
Capital Improvement Revenue Note, Series 2013B	8,543,000		865,000	7,678,000	885,000
Capital Improvement Revenue Note, Series 2016	2,735,000		201,000	2,534,000	204,000
Capital Improvement Revenue Note, Series 2018	15,925,000		913,000	15,012,000	943,000
Infrastructure Sales Surtax Revenue Note, Series 2018	15,100,000		1,670,000	13,430,000	1,752,000
FEMA Community Disaster Loan, Series 2019		\$ 5,000,000		5,000,000	
Add (Deduct) deferred amounts on premium	(39,213)	2,282	599	(37,530)	(2,358)
Total bonds/notes payable	43,095,787	5,002,282	4,032,599	44,065,470	3,930,642
Capital lease obligation	1,357,541	501,564	390,149	1,468,956	407,133
Net pension liability	24,987,758	1,070,978		26,058,736	
Net OPEB liability	2,247,054		590,164	1,656,890	
Hurricane Recovery and Refunding Note, Series 2019 (Line of Credit)	59,054,497	10,000,000		69,054,497	
Compensated absences	1,387,909	1,478,568	1,310,425	1,556,052	389,013
Total long-term liabilities	<u>\$132,130,546</u>	<u>\$ 18,053,392</u>	<u>\$ 6,323,337</u>	<u>\$ 143,860,601</u>	<u>\$ 4,726,788</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT (Continued)

Long-term liability activity Business -type activities for the year ended September 30, 2020, is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due within One Year</u>
Business-type Activities:					
Water and Sewer					
Refunding Revenue Note, Series 2012	\$ 5,076,000		\$ 62,000	\$ 5,014,000	\$ 1,638,000
Refunding Revenue Note, Series 2014	1,529,000		1,529,000		
Revenue Note, Series 2015	<u>28,440,000</u>		<u>1,315,000</u>	<u>27,125,000</u>	<u>1,350,000</u>
Total bonds/notes payable	35,045,000		2,906,000	32,139,000	2,988,000
Net OPEB liability	789,477		207,352	582,125	
Net pension liability	953,948		107,013	846,935	
Compensated absences	<u>416,005</u>	<u>\$ 418,970</u>	<u>411,373</u>	<u>423,602</u>	<u>105,901</u>
Total long-term liabilities	<u>\$ 37,204,430</u>	<u>\$ 418,970</u>	<u>\$ 3,631,738</u>	<u>\$ 33,991,662</u>	<u>\$ 3,093,901</u>

Pension liabilities, OPEB liability, and compensated absences are generally liquidated by the fund that reports the liability and pays the related costs. Therefore, the general and utility funds liquidate a majority of the pension liabilities, OPEB liability, and compensated absences liability.

Debt Issuances and Refundings

On June 23, 2020, the City issued FEMA Community Disaster Loan, Series 2019, in the amount of \$5,000,000. Proceeds were placed in the general fund for loss of revenue.

<u>Note Series</u>	<u>True Interest Cost</u>	<u>Average Coupon Rate</u>	<u>Maturity Date</u>	<u>Net Proceeds</u>	<u>Underwriters Cost of Issuance</u>
2019	1.625	1.625	11/5/2024	\$ 5,000,000	\$ -

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT (Continued)

Panama City Port Authority

Changes in long-term liability obligations for the year ended September 30, 2020, are as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due in One Year</u>
Bank Line of Credit - Interest currently at 4.43%; principal and interest is due based on equal quarterly installments amortized over the period to the final maturity date of the note; collateralized by the pledge of the net revenues of the facility, maturity date June 2027.	\$ 3,733,293		\$ 308,173	\$ 3,425,120	\$ 427,061
Note payable - Interest at 3%; interest payable quarterly and principal balance payable upon the earlier of the sale or lease of any portion of the specified Industrial Park property or upon demand; collateralized by specified Industrial Park property.	300,000			300,000	300,000
Note payable- Interest at 2%; interest payable quarterly and principal balance payable upon the earlier of the sale or lease of any portion of the specified Industrial Park property or upon demand; collateralized by specified Industrial Park property.	1,800,000			1,800,000	1,800,000

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT (Continued)

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due in One Year</u>
State Infrastructure Bank Loan- Interest currently at 4%; principal and interest is due based on equal annual installments amortized over the period to the final maturity date of the note; collateralized by the pledge of the net revenues of the facility, maturity date October 2032.	3,525,506		226,889	3,298,617	235,964
State Infrastructure Bank Loan- Interest currently at 4%; principal and interest is due based on equal annual installments amortized over the period to the final maturity date of the note; collateralized by the pledge of the net revenues of the facility, maturity date October 2035.	1,647,613		80,394	1,567,219	83,610
State Infrastructure Bank Loan- Interest currently at 3%; principal and interest is due based on equal annual installments amortized over the period to the final maturity date of the note; collateralized by the pledge of the net revenues of the facility, maturity date October 2047.	<u>11,734,620</u>		<u>273,342</u>	<u>11,461,278</u>	<u>281,542</u>
Total notes payable	22,741,032		888,798	21,852,234	3,128,177
Claims and judgments	354,300	\$ 25,383	27,788	351,895	20,735
Net pension liability	236,407	30,129		266,536	
Net OPEB liability	280,392		41,839	238,553	
Compensated absences	<u>104,431</u>	<u>222,937</u>	<u>211,259</u>	<u>116,109</u>	<u>29,027</u>
Total long-term liabilities	<u>\$ 23,716,562</u>	<u>\$ 278,449</u>	<u>\$ 1,169,684</u>	<u>\$ 22,825,327</u>	<u>\$ 3,177,939</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT (Continued)

Debt service requirements to maturity subsequent to September 30, 2020, are as follows:

Year Ended September 30	Notes Payable		Bank Swap	
	Principal	Interest	Principal	Interest
2021	\$2,100,000	\$ 45,000	\$ 427,061	\$ 146,706
2022			446,297	127,175
2023			466,398	106,782
2024			487,406	85,623
2025			509,359	63,016
2026-2030			1,088,599	54,662
Total	<u>\$2,100,000</u>	<u>\$ 45,000</u>	<u>\$3,425,120</u>	<u>\$ 583,964</u>

Year Ended September 30	State Infrastructure Loan Agreements	
	Principal	Interest
2021	\$ 601,116	\$ 538,472
2022	622,345	517,243
2023	644,339	495,249
2024	667,126	472,462
2025	690,734	448,853
2026-2030	3,838,743	1,859,196
2031-2035	3,037,801	1,202,519
2036-2040	2,328,761	798,139
2041-2045	2,699,672	427,228
2046-2047	1,196,477	54,104
Total	<u>\$16,327,114</u>	<u>\$6,813,465</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT (Continued)

Derivative instruments outstanding as of September 30, 2020 are as follows:

Item	Type	Objective	Notional Amount	Effective Date	Maturity Date	Terms	9/30/2020 Fair Value (negative)
A	Pay-fixed interest rate swap	Hedge the variable rate risk associated with the first draw on the \$7,500,000 debt.	\$ 7,500,000	6/1/2007	6/1/2027	Pay 4.43%, receive 67% of LIBOR plus 70 basis points	\$ (461,757)

Derivative instrument A is considered a hedging derivative instrument for 2020. The fair value of the interest rate swap was estimated using a proprietary valuation model developed by the counterparty. This method calculates future cash flows by projecting forward rates, then discounting those cash flows at their present value.

Derivative Instrument Payments and Hedged Debt – Derivative A

As of September 30, 2020, aggregate debt service requirements of the Port Authority's debt (fixed-rate and variable-rate) and net receipts/payments on associated hedging derivative instruments are presented below. These amounts assume a forward implied interest rate on the variable interest rates that the Port Authority will receive from the hedging derivative instrument. As these rates vary, interest payments on variable-rate bonds and net receipts/payments on the hedging derivative instrument will vary. The hedging derivative instrument column reflects only net receipts/payments on the derivative instrument that qualify for hedge accounting.

Fiscal Year Ended September 30	Principal	Interest	Hedging Derivatives, Net	Total
2021	\$ 427,061	\$ 146,706	\$ (28,475)	\$ 545,292
2022	446,297	127,175	(23,955)	549,517
2023	466,398	106,782	(21,013)	552,167
2024	487,406	85,623	(18,438)	554,591
2025	509,359	63,016	(15,130)	557,245
2026-2027	<u>1,088,599</u>	<u>54,662</u>	<u>(15,196)</u>	<u>1,128,065</u>
	<u>\$ 3,425,120</u>	<u>\$ 583,964</u>	<u>\$ (122,207)</u>	<u>\$ 3,886,877</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT (Continued)

Compensated Absences

The amount of accrued annual and sick leave pay at September 30, 2020, is as follows:

Primary Government	<u>Current Portion</u>	<u>Long-Term Portion</u>	<u>Total</u>
Governmental activities	\$ 389,013	\$ 1,167,039	\$ 1,556,052
Business-type activities	<u>105,901</u>	<u>317,701</u>	<u>423,602</u>
Total	<u>\$ 494,914</u>	<u>\$ 1,484,740</u>	<u>\$ 1,979,654</u>

Discretely Present Component Units

	<u>Current Portion</u>	<u>Long-Term Portion</u>	<u>Total</u>
Panama City Port Authority	\$ 29,027	\$ 87,082	\$ 116,109

Advance Refundings

The City has provided for the advance refunding of several bond issues. Under the terms of the refunding issues, sufficient assets to pay all principal and interest on the refunded issues have been placed in special escrow accounts. Because the escrow accounts are sufficient to pay principal, interest, and redemption premiums on the refunded bonds, the bonds are not recorded as a liability in the financial statements of the City.

The various bond issues that have been refunded are as follows:

	<u>Fund Affected</u>	<u>Date Issued</u>	<u>Amount of Original Issue</u>	<u>Final Maturity Date</u>	<u>Amount of Bonds Outstanding at 9/30/20</u>
Water and Sewer Revenue Refunding Bonds - Series 2003 B	Utility	2003	\$ 4,980,000	9/30/23	\$ 4,980,000

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 6 - LONG-TERM DEBT (Continued)

Bonded debt service requirements to maturity are as follows:

Governmental Activities

Year Ending September 30	Revenue Note, Series 2008 (Modified)		Capital Improvement Revenue Note, Series 2013B		Capital Leases	
	Principal	Interest	Principal	Interest	Principal	Interest
2021	\$ 149,000	\$ 7,993	\$ 885,000	\$ 203,139	\$ 407,133	\$ 61,484
2022	151,000	5,092	905,000	178,011	405,463	43,762
2023	149,000	2,143	926,000	152,309	290,156	25,994
2024			948,000	126,002	234,427	14,118
2025			969,000	99,092	131,777	5,184
2026-2030			3,045,000	129,525		
	<u>\$ 449,000</u>	<u>\$ 15,228</u>	<u>\$ 7,678,000</u>	<u>\$ 888,078</u>	<u>\$ 1,468,956</u>	<u>\$ 150,542</u>

Year Ending September 30	Capital Improvement Revenue Note, Series 2016		Infrastructure Sales Surtax Revenue Note, Series 2018		Capital Improvement Revenue Note, Series 2018	
	Principal	Interest	Principal	Interest	Principal	Interest
2021	\$ 204,000	\$ 45,955	\$ 1,752,000	\$ 379,131	\$ 943,000	\$ 479,837
2022	208,000	42,114	1,804,000	325,435	975,000	448,190
2023	212,000	38,195	1,859,000	270,124	1,007,000	415,486
2024	216,000	34,202	1,915,000	213,137	1,040,000	381,711
2025	220,000	30,135	1,973,000	154,428	1,074,000	346,830
2026-2030	1,166,000	86,858	4,127,000	125,556	5,927,000	1,169,273
2031-2033	308,000	4,332			4,046,000	203,181
	<u>\$ 2,534,000</u>	<u>\$ 281,791</u>	<u>\$ 13,430,000</u>	<u>\$ 1,467,811</u>	<u>\$ 15,012,000</u>	<u>\$ 3,444,508</u>

Year Ending September 30	FEMA Community Disaster Loan, Series 2019	
	Principal	Interest
2021		
2022		
2023		
2024		
2025	\$ 5,000,000	\$ 21,977
	<u>\$ 5,000,000</u>	<u>\$ 21,977</u>

Business-type Activities

Year Ending September 30	Water & Sewer Refunding Revenue Note, Series 2012		Water & Sewer Revenue Note, Series 2015	
	Principal	Interest	Principal	Interest
2021	\$ 1,638,000	\$ 79,601	\$ 1,350,000	\$ 757,785
2022	1,673,000	40,154	1,390,000	716,919
2023	1,703,000		1,430,000	674,877
2024			1,475,000	631,512
2025			1,520,000	586,824
2026-2030			8,290,000	2,216,907
2031-2035			9,580,000	886,998
2036-2037			2,090,000	
	<u>\$ 5,014,000</u>	<u>\$ 119,755</u>	<u>\$ 27,125,000</u>	<u>\$ 6,471,822</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 7 - LEASES

Primary Government:

Operating Lease. The City leases a portion of its property in the capital assets. All revenues from rentals are accounted for by the operating lease method. The cost of leased property in the capital assets is not determinable and is included in the municipal waterfront land, buildings, and improvements of \$1,638,279. Rental income totaled \$222,047 in the General Fund during the fiscal year ended September 30, 2020. As of September 30, 2020, minimum rentals collectible on the noncancellable lease in the General Fund totaled \$900,000 as follows:

<u>Year</u>	
2021	\$ 20,000
2022	20,000
2023	20,000
2024	20,000
2025	20,000
2026-2030	100,000
2031-2035	100,000
2036-2040	100,000
2041-2045	100,000
2046-2050	100,000
2051-2055	100,000
2056-2060	100,000
2061-2065	<u>100,000</u>
 Total	 <u>\$ 900,000</u>

Capital Leases. The City has entered into lease agreements to finance equipment. These lease agreements qualify as capital leases for accounting purposes and have been recorded at the present value of their future minimum lease payments as of the inception date. The cost of assets acquired through capital leases is \$4,136,760 and is included in equipment. Accumulated depreciation for the equipment is \$2,513,524 as of September 30, 2020, which makes the net value \$1,623,236. Interest in the amount of \$87,130 was incurred and charged to expense for the fiscal year ended September 30, 2020. The future minimum lease obligations and the net present value of these lease payments as of September 30, 2020 are as follows:

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 7 - LEASES (Continued)

	Year	
	2021	\$ 468,617
	2022	449,225
	2023	316,150
	2024	248,545
	2025	<u>136,961</u>
		1,619,498
Less amount representing interest		<u>(150,542)</u>
Present value of minimum lease payments		<u>\$ 1,468,956</u>

Discretely Presented Component Unit:

Panama City Port Authority

Operating Lease. The Port Authority leases a portion of its property to various lessees under operating lease agreements, both cancellable and noncancellable. Total minimum future rentals for noncancellable leases at September 30, 2020, are as follows:

	Year	
	2021	\$ 2,321,213
	2022	2,253,979
	2023	2,275,596
	2024	1,709,076
	2025	<u>1,020,501</u>
	Total	<u>\$ 9,580,365</u>

The cost and accumulated depreciation of property held for rental included on the balance sheet are as follows:

Land	\$ 360,383
Buildings and improvements	12,781,657
Accumulated depreciation	<u>(8,231,135)</u>
Total	<u>\$ 4,910,905</u>

The Port Authority recognized \$2,633,094 of revenue from property leases during the year, none of which was from contingent rentals.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 7 - LEASES (Continued)

The Port Authority is the lessee in an agreement with the City of Panama City, Florida, for the lease of the land occupied by the Port Authority. The lease is for a period of 99 years, expiring August 31, 2065. The terms of the lease include a minimum annual payment of \$20,000 plus additional rent as the Port Authority deems appropriate in view of its surplus. This additional amount is arbitrary and subject to mutual agreement. Annual rent in the amount of \$26,000, \$6,000 above the minimum, was paid for the year ended September 30, 2020.

Future minimum rental commitments at September 30, 2020, are as follows:

<u>Year</u>	
2021	\$ 20,000
2022	20,000
2023	20,000
2024	20,000
2025	20,000
2026-2030	100,000
2031-2035	100,000
2036-2040	100,000
2041-2045	100,000
2046-2050	100,000
2051-2055	100,000
2056-2060	100,000
2061-2065	<u>100,000</u>
 Total	 <u>\$ 900,000</u>

Capital Leases. The Port Authority entered into a capital lease for machinery and equipment during the year ended September 30, 2019. The lease has a bargain purchase option of \$1 with monthly payments of \$1,397. The lease was paid off during the year ended September 30, 2021. Minimum lease payments have been capitalized for the financial statements. The cost of assets acquired through capital leases is \$33,527 and is included in machinery and equipment. Accumulated depreciation for the machinery and equipment is \$6,705 as of September 30, 2020, which makes the net value \$26,822. The future minimum lease obligations and the net present value of these lease payments as of September 30, 2020 are as follows:

<u>Year</u> <u>Ended</u>	<u>Amount</u>
2021	\$ 1,390

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 8 - INTERFUND BALANCES AND TRANSFERS

The composition of interfund balances at September 30, 2020, are summarized as follows:

	Due From	Due To
Primary Government:		
Governmental Funds -		
Major -		
General Fund	\$ 2,202,228	\$ 6,351
Capital Projects		880,077
Capital Projects 428		15,150
Hurricane Michael	7,779,175	12,045
Nonmajor Special Revenue Funds –		
Disaster Fund		246,792
Community Planning and Development	37,079	660,767
State Housing Initiative Partnership-County	3,229	1,008,376
State Housing Initiative Partnership-City	867,218	75,711
Panama City Community Redevelopment		
Agency-St. Andrews	45,132	9,587
Panama City Community Redevelopment		
Agency-Downtown	26,585	9,587
Panama City Community Redevelopment		
Agency-Downtown North	26,128	82,277
Panama City Community Redevelopment		
Agency-Millville	26,653	9,587
Panama City Florida Hurricane Disaster		
Relief Fund		7,880
General Grants		154,095
Nonmajor Debt Service Funds -		
Revenue Note, Series 2008 (Modified)		13,906
Proprietary Funds -		
Major -		
Utilities	381,985	7,942,824
Solid Waste	194,515	390,100
Marina		6,417
Nonmajor -		
Equipment Maintenance	_____	58,398
 Total	 \$11,589,927	 \$11,589,927

All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 8 - INTERFUND BALANCES AND TRANSFERS (Continued)

Transfers in/out are summarized as follows:

	<u>Transfers In</u>	<u>Transfers Out</u>
Primary Government:		
Governmental Funds -		
Major		
General Fund	\$ 2,155,631	\$ 8,925,666
Capital Projects	1,033,058	
Capital Projects Infrastructure Sales Tax		20,000
Aggregate Major	<u>3,188,689</u>	<u>8,945,666</u>
Nonmajor		
General Grants		13,095
Community Planning and Development		63,559
State Housing Initiative Partnership-City		26,246
State Housing Initiative Partnership-County		22,953
Panama City Community Redevelopment Agency - St. Andrews		8,025
Panama City Community Redevelopment Agency - Downtown		3,279
Panama City Community Redevelopment Agency - Downtown North		53,440
Panama City Community Redevelopment Agency - Millville		160,707
Infrastructure Surtax		5,657,586
Debt Service Series 2008	157,428	
Debt Service Series 2013A		4,044
Debt Service Series 2013B	1,100,562	
Debt Service Series 2016	250,802	
Debt Service Infrastructure Series 2018	2,157,586	
Debt Service Series 2018	1,438,396	
Debt Service Hurricane Series 2019	1,788,000	
Aggregate Nonmajor	<u>6,892,774</u>	<u>6,012,934</u>
Proprietary Funds -		
Major		
Utilities	3,745,000	1,814,309
Solid Waste		1,516,111
Marina		305,186
Aggregate Major	<u>3,745,000</u>	<u>3,635,606</u>
Nonmajor		
Medical Self-Insurance	4,736,236	
Dental Insurance	116,057	
Equipment Maintenance		84,550
Aggregate Nonmajor	<u>4,852,293</u>	<u>84,550</u>
	<u>\$ 18,678,756</u>	<u>\$ 18,678,756</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 8 - INTERFUND BALANCES AND TRANSFERS (Continued)

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 9 - RETIREMENT PLANS

The City and component unit, the Panama City Port Authority (Port Authority), have provided retirement plans covering substantially all employees. All participants except Police Officers' and Firefighters' are included in the Florida Retirement System or the Retirement Plan and Trust for the General Employees of the City of Panama City, Florida. The City and the Port Authority maintain a separate Pension Fund for each of the groups excluded by the Florida Retirement System or the Retirement Plan and Trust for the General Employees of the City of Panama City, Florida. The City also provides a Senior Management Pension Plan.

9.1 Florida Retirement System

Plan Administration:

All full time City and Port Authority employees hired before January 1, 1996, except Police and Fire sworn personnel, are eligible to participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost-sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for employees filling a regularly established position in a state agency, county agency, district school board, state university, or state community college. Participation by Cities, Municipalities, special districts, charter schools and metropolitan planning organizations is optional. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The FRS was established and administered in accordance with Chapter 121, Florida Statutes. The Florida legislature establishes and amends the contribution requirements and benefit terms of the FRS pension plan.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the Department of Management Services, Division of Retirement, Research and Education Section, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the web site: www.dms.myflorida.com/workforce_operations/retirement/publications.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Pension Plan

Plan Description:

The Pension Plan is a cost-sharing multiple-employer qualified defined benefit pension plan, with a Deferred Retirement Option Program (“DROP”) for eligible employees.

a. *Benefits Provided*

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, and Elected Officers’ class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3.0% determined by dividing the sum of the pre-July 2011 service credit at retirement multiplied by 3.0%. Plan members initially enrolled on or after July 1, 2011 will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

b. *Contributions*

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute 3.0% of their salary to the FRS. In addition to member contributions,

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2019 through June 30, 2020 and from July 1, 2020 through September 30, 2020, respectively, were as follows: Regular – 8.47% and 10%; Senior Management Service – 25.41% and 27.29%; and DROP participants – 14.60% and 16.98%. These employer contribution rates include 1.66% HIS Plan subsidy for both periods.

The contributions, including employee contributions, to the Pension Plan for the fiscal year ended September 30, 2020 are as follows:

<u>Primary Government</u>	<u>Component Unit</u>
\$122,743	\$17,842

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

Primary Government:

At September 30, 2020, the City reported a liability of \$1,314,653 for its proportionate share of the Pension Plan’s net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The City’s proportionate share of the net pension liability was based on the City’s 2019-20 fiscal year contributions relative to the 2018-19 fiscal year contributions of all participating members. At June 30, 2020, the City’s proportionate share was .003033245 percent, which was a decrease of .001145954 percent from its proportionate share measured as of June 30, 2019.

Discretely Presented Component Unit:

At September 30, 2020, the Port Authority reported a liability of \$208,196 for its proportionate share of the Pension Plan’s net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The Port Authority’s proportionate share of the net pension liability was based on the Port Authority’s 2019-20 fiscal year contributions relative to the 2018-19 fiscal year contributions of all participating members. At June 30, 2020, the Port Authority’s proportionate share was .0004803670 percent, which was a decrease of .000026494 percent from its proportionate share measured as of June 30, 2019.

Primary Government and Discretely Presented Component Unit:

The pension expense amounts recognized for the fiscal year ended September 30, 2020 are as follows:

<u>Primary Government</u>	<u>Discretely Presented Component Unit</u>
\$98,642	\$29,095

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

In addition, the reported deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources:

	Primary Government		Discretely Presented Component Unit	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 50,314		\$ 7,968	
Change of assumptions	237,994		37,690	
Net difference between projected and actual earnings on investments	78,276		12,396	
Differences in proportion and differences between Pension Plan contributions and proportionate share of contributions		\$ 419,673	2,804	\$ 37,897
Pension Plan contributions subsequent to the measurement date	31,158		3,702	
Total Pension Plan	\$ 397,742	\$ 419,673	\$ 64,560	\$ 37,897

The deferred outflows of resources related to the Pension Plan, resulting from contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Subsequent contributions are as follows;

<u>Primary Government</u>	<u>Discretely Presented Component Unit</u>
\$31,158	\$3,702

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Fiscal Year Ending September 30:	Primary Government	Discretely Presented Component Unit
2021	\$ (74,691)	\$ (1,175)
2022	(31,715)	1,718
2023	(14,238)	3,995
2024	3,752	4,308
2025	19,824	7,150
Thereafter	43,979	6,965
Total	\$ (53,089)	\$ 22,961

Actuarial Assumptions:

The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Investment rate of return	6.8%, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on the Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.2%	2.2%	1.2%
Fixed income	19.0%	3.0%	2.9%	3.5%
Global equity	54.20%	8.0%	6.7%	17.10%
Real estate	10.30%	6.4%	5.8%	11.7%
Private equity	11.10%	10.8%	8.1%	25.7%
Strategic investments	4.40%	5.5%	5.3%	6.9%
Assumed Inflation - Mean			2.4%	1.7%

(1) As outlined in the Pension Plan's investment policy

Discount Rate:

The discount rate used to measure the total pension liability was 6.8%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the Proportionate Share of the Net Position Liability to Changes in the Discount Rate:

The following represents the proportionate shares of the net pension liability calculated using the discount rate of 6.8%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.8%) or one percentage point higher (7.8%) than the current rate:

	1% Decrease 5.8%	Current Discount Rate 6.8%	1% Increase 7.8%
City's proportionate share of the net pension liability	\$ 2,099,280	\$ 1,314,653	\$ 659,329
Port Authority's proportionate share of the net pension liability	\$ 332,457	\$ 208,196	\$ 104,416

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Pension Plan Fiduciary Net Position:

Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan:

At September 30, 2020, the City reported a payable in the amount of \$10,619 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2020.

Discretely Presented Component Unit:

Payables to the Pension Plan:

At September 30, 2020, the Port Authority reported a payable in the amount of \$1,427 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2020.

HIS Plan

Plan Description:

The HIS Plan is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of the State, administered by the Florida Department of Management Services, Division of Retirement.

a. ***Benefits Provided***

For the fiscal year ended September 30, 2020, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

b. ***Contributions***

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2020, the HIS contribution for the period was 1.66%. The City and the Port Authority contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

The contributions to the HIS Plan totaled for the fiscal year ended September 30, 2020, are as follows:

<u>Primary Government</u>	Discretely Presented <u>Component Unit</u>
\$17,341	\$2,536

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

Primary Government:

At September 30, 2020, the City reported a liability of \$380,986 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The City's proportionate share of the net pension liability was based on the City's 2019-20 fiscal year contributions relative to the 2018-19 fiscal year contributions of all participating members. At June 30, 2020, the City's proportionate share was .003120317 percent, which was a decrease of .001161278 percent from its proportionate share measured as of June 30, 2019.

Discretely Presented Component Unit:

At September 30, 2020, the Port Authority reported a liability of \$58,340 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The Port Authority's proportionate share of the net pension liability was based on the Port Authority's 2019-20 fiscal year contributions relative to the 2018-19 fiscal year contributions of all participating members. At June 30, 2020, the Port Authority's proportionate share was .000477782 percent, which was a decrease of .000075004 percent from its proportionate share measured as of June 30, 2019.

Primary Government and Discretely Presented Component Unit:

The pension expense (income) amounts recognized for the fiscal year ended September 30, 2020, are as follows:

<u>Primary Government</u>	Discretely Presented <u>Component Unit</u>
(\$56,980)	\$5,176

In addition, the reported deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources:

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

	Primary Government		Discretely Presented Component Unit	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 15,585	\$ 294	\$ 2,386	\$ 45
Change of assumptions	40,967	22,153	6,273	3,392
Net difference between projected and actual earnings on investments	304		47	
Differences in proportion and differences between HIS Plan contributions and proportionate share of contributions		263,899		33,746
HIS Plan contributions subsequent to the measurement date	4,286		525	
Total HIS Plan	\$ 61,142	\$ 286,346	\$ 9,231	\$ 37,183

The deferred outflows of resources related to the HIS Plan, resulting from contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Subsequent contributions are as follows:

<u>Primary Government</u>	<u>Discretely Presented Component Unit</u>
\$4,286	\$525

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30:	Primary Government	Discretely Presented Component Unit
2021	\$ (79,293)	\$ (8,884)
2022	(56,861)	(6,748)
2023	(37,223)	(5,250)
2024	(28,215)	(4,000)
2025	(18,131)	(3,439)
Thereafter	(9,767)	(156)
Total	<u>\$ (229,490)</u>	<u>\$ (28,477)</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Actuarial Assumptions:

The total pension liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Municipal Bond Rate	2.21%

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2018.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018 of the FRS Pension Plan.

Discount Rate:

The discount rate used to measure the total pension liability was 2.21%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the FRS Actuarial Assumption Conference. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the Proportionate Share of the Net Position Liability to Changes in the Discount Rate:

The following represents the City and the Port Authority's proportionate share of the net pension liability calculated using the discount rate of 2.21%, as well as what the City and the Port Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (1.21%) or one percentage point higher (3.21%) than the current rate:

	1% Decrease <u>1.21%</u>	Current Discount Rate <u>2.21%</u>	1% Increase <u>3.21%</u>
City's proportionate share of the net pension liability	\$ 440,402	\$ 380,986	\$ 332,353
Port Authority's proportionate share of the net pension liability	\$ 67,434	\$ 58,340	\$ 50,890

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Pension Plan Fiduciary Net Position:

Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the HIS Plan:

At September 30, 2020, the City reported a payable in the amount of \$1,297 for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2020.

Discretely Presented Component Unit:

Payables to the HIS Plan:

At September 30, 2020, the Port Authority reported a payable in the amount of \$202 for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2020.

Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular class, Elected County Officers, etc.) as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2019-20 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 6.30%, Special Risk Administrative Support class 7.95%, and County Elected Officers class 11.34%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account.

If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2020, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The City did not have any participants in the Investment Plan for the fiscal year ended September 30, 2020.

9.2 Police Officers', Firefighters', and Senior Management Pension Trust Funds

Plan Description:

a. Plan Names

The Police Officers', Firefighters', and Senior Management participate in single-employer contributory defined benefit retirement plans. They are as follows:

City of Panama City Municipal Police Officers' Pension Trust Fund (Police Officers')
City of Panama City Municipal Firefighters' Pension Trust Fund (Firefighters')
City of Panama City Supplemental Retirement Plan for Designated General Employees
(Senior Management)

b. Plan Administration, Police Officers', Firefighters', and Senior Management Pension Trust Funds

The sole and exclusive administration of and responsibility for the proper operation of the systems and for making effective the provisions of this division are hereby vested in each Board of Trustees. Each Board is hereby designated as its plan administrator. Each Board shall consist of five Trustees, two of whom, unless otherwise prohibited by law, shall be legal residents of the City, who shall be appointed by the City Commission, and two of whom shall be members of the system, who shall be elected by a majority of the respective police officers, firefighters, or senior management participants who are members of that system. The fifth Trustee shall be chosen by a majority of the previous four trustees as provided for herein, and such person's name shall be submitted to the City Commission. The Police Officers', Firefighters', and Senior Management Pension Trust Funds do not issue audited stand-alone financial statements but rely on the audit performed for the City. Full-time sworn police officers participate as a condition of employment.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Full-time firefighters participate as a condition of employment. Designated employees (Senior Management) of the City of Panama City, including designated managers and directors, the City Engineer, the City Commission, the City Manager, the Assistant City Manager, and the City Clerk participate as a condition of employment.

c. Plan Membership

Membership of each plan consisted of the following:

	Police Officers' Pension <u>10/1/19</u>	Firefighters' Pension <u>10/1/19</u>	Senior Management Pension <u>10/1/20</u>
Inactive plan members or beneficiaries currently receiving benefits	96	82	14
Inactive plan members entitled to but not yet receiving benefits	27	12	3
Active plan members	<u>87</u>	<u>64</u>	<u>18</u>
Total members	<u>210</u>	<u>158</u>	<u>35</u>
Number of participating employers	1	1	1

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

d. Benefits Provided

Normal Retirement

	Police Officers' <u>Pension</u>	Firefighters' <u>Pension</u>	Senior Management <u>Pension</u>
Date	Earlier of: 1) age 50 and the completion of 15 years of credited service, 2) the completion of 23 years of credited service, regardless of age, 3) age 55 and the completion of 10 years of credited service.	Earlier of: 1) Age 55 and the completion of 10 years of credited service, or 2) 25 years of credited service, regardless of age.	Age 59 with 10 years of credited service for Category 1 employees, or at least 6 years of credited service for Category 2 and 3 employees.
Benefit	The Plan provides retirement, termination, disability and death benefits. A summary of the benefit provisions can be found in the October 1, 2019 Actuarial Valuation Report for the City of Panama City Municipal Police Officers' Pension Trust Fund prepared by Foster & Foster Actuaries and Consultants.	The Plan provides retirement, termination, disability and death benefits. A summary of the benefit provisions can be found in the October 1, 2019 Actuarial Valuation Report for the City of Panama City Municipal Firefighters' Retirement System prepared by Foster & Foster Actuaries and Consultants.	1% of average earnings times the years of credited service, or a minimum benefit of \$50 per month times up to 20 years each year of credited service for Category 1 and 2 employees, or \$100 per month for each year of service up to 10 years for Category 3 employees.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Early Retirement

	<u>Police Officers’ Pension</u>	<u>Firefighters’ Pension</u>	<u>Senior Management Pension</u>
Date	Earlier of: 1) Age 40 and completion of 15 years of credited service, or 2) age 50 and the completion of 10 years of credited service.	Age 45 and completion of 10 years of credited service.	None provided
Benefit	Determined as for normal retirement and reduced 3% for each year the commencement of benefits precedes normal retirement date.	Determined as for normal retirement (without supplement) reduced 3% per year to age 50 and actuarially for years prior to age 50.	None provided

Termination of Employment

Benefit	Less than 10 years: refund of accumulated member contributions without interest. 10 or more: refund of contributions or vested accrued benefit payable at age 50 (or reduced as early as age 40).	Less than 10 years: refund of member contributions without interest. 10 or more: refund of contributions or vested accrued benefit (supplemental benefit not included) payable at age 55 (or reduced as early as age 45).	Less than 6 years: refund of accumulated member contributions without interest. More than 6 years: vested accrued benefit payable at normal retirement date.
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Disability

Eligibility	Total and permanent as determined by the Board (medical proof required) after completing 10 years of service.	Total and permanent as determined by the Board (medical proof required). One year of service required for not-in-line of duty.	None provided
Benefit	Accrued benefit but not less than 42% of average final compensation (service incurred) and 25% of average final compensation (non-service incurred).	Accrued benefit but not less than 42% of average final compensation (service incurred) and 25% of average final compensation (non-service incurred).	None provided

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Pre-Retirement Death Benefits

<u>Police Officers' Pension</u>	<u>Firefighters' Pension</u>	<u>Senior Management Pension</u>
Greater of: 1) death benefit provided in Chapter 185, F.S., 2) accumulated member contributions, or, 3) 3 times annual salary.	Vested: Greater of: 1) actuarial equivalent of participant's accrued benefit payable as a Ten Year Certain and Life Annuity, or 2) 3 times annual salary. Prior to vesting: 3 times annual salary.	Return of accumulated employee contributions

Supplement

Service retirees (Early and Normal) and members with vested deferred benefits who terminate on or after 10/1/2000, receive a \$450 per month benefit payable to the earlier of death or age 65. Those who terminate on or after 10/1/2006 and prior to 10/1/2016 will receive this benefit for the life of the member. Those who terminate on or after 10/1/2016 will receive \$650 per month for the life of the member.	\$575 per month to earlier of death or Social Security retirement age.	None provided
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Cost-of-Living Adjustment

Members retiring on or after 1/1/1998, receive a 2% per year increase beginning on January 1 following the later of age 50 or the date of retirement and ending on January 1 of the year the member reaches Social Security retirement age.	Each January 1, following retirement, the base benefit is increased annually by 3.0% (1.0% if retired prior to January 1, 1999). Adjustments cease at Social Security retirement age (age 65 if retired between 1/1/1994 and 9/30/1997). Supplemental benefits are not adjusted.	Cost of living increases of 2% per year for Category 1 employees with 15 continuous years of credited service and Category 2 and 3 employees with 10 continuous years of credited service.
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**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

e. Contributions

	<u>Police Officers’ Pension</u>	<u>Firefighters’ Pension</u>	<u>Senior Management Pension</u>
Employee	8.13% of salary	7.5% of salary	4.5% of pensionable earnings
Employer	Remaining amount necessary after member and State contributions for payment of normal cost and amortization of accrued past service liability over 30 years.	Remaining amount necessary after member and State contributions for payment of normal cost and amortization of accrued past service liability over 30 years. In no event less than 7.5% of total salaries of the members.	Subject to State minimums.
State	0.85% tax on insurance premiums.	1.85% tax on insurance premiums.	None provided

Investments:

a. Investment Policy:

The following was the Board’s adopted asset allocation policy as of September 30, 2020:

	<u>Police Officers’ Pension</u>	<u>Firefighters’ Pension</u>	<u>Senior Management Pension</u>	
<u>Asset Class</u>	Target <u>Allocation</u>	Target <u>Allocation</u>	<u>Asset Class</u>	Target <u>Allocation</u>
Domestic equity	32.00%	32.00%	Core bonds	15.00%
International equity	15.00%	15.00%	Core plus	15.00%
Bonds	24.00%	24.00%	U. S. large cap equity	34.00%
High yield bonds	5.00%	5.00%	U. S. small cap equity	11.00%
Convertibles	8.00%	8.00%	Non-U.S. equity	15.00%
Private real estate	5.00%	5.00%	Core real estate	10.00%
REITS	5.00%	5.00%		
Infrastructure	5.00%	5.00%		
Cash	1.00%	1.00%		

b. Concentrations:

The Plans did not hold investments in any one organization that represent 5 percent or more of each Pension Plan’s fiduciary net position.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

c. Rate of Return:

<u>Police Officers’ Pension</u>	<u>Firefighters’ Pension</u>	<u>Senior Management Pension</u>
For the year ended September 30, 2020 the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense was 7.93%.	For the year ended September 30, 2020 the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense was 3.33%.	For the year ended September 30, 2020, the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was 6.29%.
The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.	The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.	The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Deferred Retirement Option Program:

Eligibility

<u>Police Officers’ Pension</u>	<u>Firefighters’ Pension</u>	<u>Senior Management Pension</u>
Satisfaction of Normal Retirement requirements.	Satisfaction of Normal Retirement requirements (earlier of (1) Age 55 and 10 years of credited service, or (2) 25 years of credited service).	None provided

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

	<u>Police Officers’ Pension</u>	<u>Firefighters’ Pension</u>	<u>Senior Management Pension</u>
<u>Participation</u>	If a member has completed less than 25 years of service, not to exceed 60 months. If a member has completed at least 25 but less than 27 years of service, not to exceed 60 months. If a member has completed at least 27 but less than 30 years of service, not to exceed 36 months. Members with 30 years and 1 day of service are ineligible.	If normal retirement is 55 with 10 years of service, not to exceed 36 months. If a member has completed 25-27 years of service, not to exceed 60 months. If a member has completed 27-30 years of service, not to exceed 36 months. Members with 30 years and 1 day of service are ineligible.	Categories are as follows: Category 1 - designated managers and directors and the City engineer. Category 2 – City Commission, Assistant City Manager, and City Clerk Category 3 – City Manager
<u>Rate of Return</u>	6.5% per annum, credited quarterly. The DROP balance as of September 30, 2020 is \$258,039.	6.5% per annum, credited quarterly. The DROP balance as of September 30, 2020 is \$558,434.	None provided

Employer Reporting of Pension Liabilities, Pension Expense, Deferred Outflows of Resources, Deferred Inflows of Resources, and Actuarial Assumptions (Employer Reporting)

Reporting Date, Measurement Date, and Valuation Date (Employer Reporting):

Net pension liabilities, deferred pension outflows of resources, deferred pension inflows of resources, and pension expense are all presented as of the City’s reporting date (September 30, 2020) and for the City’s reporting period (the year ended September 30, 2020). These amounts are measured as of the measurement date and for the measurement period (the period between the prior and current measurement dates). GASB Statement No. 68 requires that the current measurement date be no earlier than the end of the employer’s prior fiscal year. For the reporting date of September 30, 2020, the City has chosen to use the end of the prior fiscal year (September 30, 2019) as the measurement date, and the year ended September 30, 2019 as the measurement period for the Police Officers’ and Firefighters’ Pensions and September 30, 2020 as the measurement date, and the year ended September 30, 2020 as the measurement period for Senior Management Pension.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

The total pension liability is determined by an actuarial valuation performed as of the measurement date, or by the use of update procedures to roll forward to the measurement date amounts from an actuarial valuation as of a date no more than 30 months and 1 day earlier than the employer's most recent fiscal year-end. The City has elected to apply update procedures to roll forward amounts from an actuarial valuation performed as of October 1, 2018 to the measurement date of September 30, 2019 for the Police Officers' and Firefighters' Pensions, and to apply update procedures to roll forward amounts from an actuarial valuation performed as of October 1, 2019 to the measurement date of September 30, 2020 for the Senior Management Pension.

Net Pension Liability (Employer Reporting):

The components of the net pension liability of the sponsor on September 30, 2020 were as follows:

Police Officers'	Plan		
Changes in Net Pension Liability	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Reporting Period Ending September 30, 2019	\$ 43,575,748	\$ 34,639,865	\$ 8,935,883
Changes for a year:			
Service cost	996,560		996,560
Interest	3,366,495		3,366,495
Change in Excess State Money	8,697		8,697
Differences between expected and actual experience	(208,747)		(208,747)
Changes of assumptions	464,770		464,770
Changes of benefit terms	1,564		1,564
Contributions – Employer		969,030	(969,030)
Contributions – State		356,414	(356,414)
Contributions – Employee		365,560	(365,560)
Net investment income		2,493,084	(2,493,084)
Benefit payments, including refunds of employee contributions	(2,822,952)	(2,822,952)	
Administrative expense		(91,542)	91,542
Net changes	1,806,387	1,269,594	536,793
Reporting Period Ending September 30, 2020	\$ 45,382,135	\$ 35,909,459	\$ 9,472,676

CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020

NOTE 9 - RETIREMENT PLANS (Continued)

Firefighters'

Changes in Net Pension Liability	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Reporting Period Ending September 30, 2019	\$ 51,091,324	\$ 36,119,426	\$ 14,971,898
Changes for a year:			
Service cost	833,187		833,187
Interest	3,924,315		3,924,315
Differences between expected and actual experience	(320,412)		(320,412)
Changes of assumptions	576,569		576,569
Changes in benefit terms	(627)		(627)
Contributions – Employer		1,942,755	(1,942,755)
Contributions – State		290,472	(290,472)
Contributions – Employee		263,161	(263,161)
Contributions – Buy Back			
Net investment income		1,883,317	(1,883,317)
Benefit payments, including refunds of employee contributions	(3,211,705)	(3,211,705)	
Administrative expense		(45,233)	45,233
Net changes	<u>1,801,327</u>	<u>1,122,767</u>	<u>678,560</u>
Reporting Period Ending September 30, 2020	<u>\$ 52,892,651</u>	<u>\$ 37,242,193</u>	<u>\$ 15,650,458</u>

Senior Management

Changes in Net Pension Liability	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances at September 30, 2019	\$ 3,584,188	\$ 3,468,590	\$ 115,598
Changes for a Year:			
Service cost	130,384		130,384
Expected interest growth	252,856	240,056	12,800
Unexpected investment income		(13,318)	13,318
Demographic experience	(54,748)		(54,748)
Contributions – Employer		85,472	(85,472)
Contributions – Employee		59,447	(59,447)
Net investment income			
Benefit payments, including refunds of employee contributions	(210,248)	(210,248)	
Administrative expense		(14,464)	14,464
Net changes	<u>118,244</u>	<u>146,945</u>	<u>(28,701)</u>
Balances at September 30, 2020	<u>\$ 3,702,432</u>	<u>\$ 3,615,535</u>	<u>\$ 86,897</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Pension Expense (Employer Reporting):

For the year ended September 30, 2020, the Sponsor will recognize a pension expense of:

Police Officers'	Firefighters'	Senior Management
\$1,897,894	\$2,419,429	\$92,037

Deferred Pension Outflows of Resources and Deferred Pension Inflows of Resources (Employer Reporting):

On September 30, 2020, the Sponsor reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Police Officers'		Firefighters'		Senior Management							
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources						
Differences between expected actual experience	\$	424,261	\$	192,730	\$	813,645	\$	41,894	\$	163,964		
Changes in assumptions	\$	659,433		1,289,859		127,629		325,620		108,169		
Net difference between projected and actual earnings on pension plan investments		643,802		782,103				3,386				
Pension Plan contributions subsequent to the measurement date		1,325,444		2,233,227								
Total	\$	2,628,679	\$	424,261	\$	4,497,919	\$	941,274	\$	370,900	\$	272,133

The deferred outflows of resources related to the Pension Plan, resulting from contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Subsequent contributions are as follows;

Police Officers'	Firefighters'
\$1,325,444	\$2,233,227

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in Pension Expense as follows:

Fiscal Year Ending September 30:	Police Officers' Pension	Firefighters' Pension	Senior Management Pension
2021	\$ 578,362	\$ 852,014	\$ (1,302)
2022	10,987	81,064	(4,843)
2023	215,338	126,003	34,867
2024	74,287	264,337	37,419
2025			32,626
Total	<u>\$ 878,974</u>	<u>\$ 1,323,418</u>	<u>\$ 98,767</u>

Actuarial Assumptions (Employer Reporting):

	Police Officers' <u>Pension</u>	Firefighters' <u>Pension</u>	Senior Management <u>Pension</u>
Funding method	Entry age normal actuarial cost method. The following loads are utilized for determination of the total required contribution: -Interest – a half-year, based on the 8.0% assumption. -Salary – a full-year, based on the 6% assumption.	Entry age normal actuarial cost method. The following loads are utilized for determination of the total required contribution: -Interest – a half-year, based on the 7.9% assumption. -Salary – a full-year, based on the 5.9% assumption.	Aggregate cost method
Amortization method	Level % of pay, Closed	Level % of pay, Closed	Level % of pay, Open
Remaining amortization period	30 years	30 years	30 years

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

	<u>Police Officers’ Pension</u>	<u>Firefighters’ Pension</u>	<u>Senior Management Pension</u>
Asset Valuation Method	Each year, the Actuarial Value of Assets is brought forward utilizing the historical geometric four-year average of Market Value return (net-of-fees). It is possible that over time this technique will produce an insignificant bias above or below Market Value of Assets.	Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric four-year average of Market Value return (net-of-fees). It is possible that over time this technique will produce an insignificant bias above or below Market Value of Assets.	Market Value
Post Retirement COLA	2% per year from the later of retirement or age 50 to Social Security Retirement Age	3% per year from the later of retirement or age 50 to Social Security Retirement Age	2% per year for category 1 with 15 years and category 2 and 3 with 10 years of service.
Inflation	2.7%	2.7%	2.77%
Salary Increases	Service based	Service based	4.00%
Investment rate of return	7.7%	7.7%	4.23%
Mortality Rates	RP-2000 Generational, with projection scale BB tables	RP-2000 Generational, with projection scale BB tables	RP-2000 combined with full generational improvements scale BB tables

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Long-term expected rate of return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation are summarized in the following tables:

Police Officers' and Firefighters' as of September 30, 2019

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Police Officers' Long-Term Expected Real Rate of Return</u>	<u>Firefighters' Long-Term Expected Real Rate of Return</u>
Domestic equity	32.00%	7.3%	7.3%
International equity	15.00%	2.7%	2.7%
Bonds	24.00%	3.6%	3.6%
High yield bonds	5.00%	5.7%	5.7%
Convertibles	8.00%	6.3%	6.3%
Private real estate	5.00%	4.9%	4.9%
REITS	5.00%	7.2%	7.2%
Infrastructure	5.00%	8.1%	8.1%
Cash	1.00%	.7%	.6%

Senior Management as of September 30, 2020

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Core bonds	15.00%	1.6%
Core plus	15.00%	2.1%
U.S. large cap equity	34.00%	4.6%
U.S. small cap equity	11.00%	5.5%
Non-U.S. equity	15.00%	6.7%
Core real estate	10.00%	5.0%

Discount Rate (Employer Reporting):

The discount rate used to measure the total pension liability was 7.7% for Police Officers', 7.7% for Firefighters', and 7.0% for senior management. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Employer Reporting):

Sponsor's Net Pension Liability	1% Decrease 6.70%	Current Discount Rate 7.70%	1% Increase 8.70%
Police Officers'	\$ 14,644,465	\$ 9,472,676	\$ 5,170,175

Firefighters' <th style="text-align: center;">1% Decrease 6.70%</th> <th style="text-align: center;">Current Discount Rate 7.70%</th> <th style="text-align: center;">1% Increase 8.70%</th>	1% Decrease 6.70%	Current Discount Rate 7.70%	1% Increase 8.70%
	\$ 22,098,412	\$ 15,650,458	\$ 10,332,251

Senior Management	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
	\$ 498,620	\$ 86,897	\$ (257,466)

Net Pension Liability and Disclosures Required by GASB Statement No. 67 (Plan Reporting)

This section includes the information that is required to be presented by GASB Statement No. 67, reporting on the financial statement for the defined benefit plans for the year ended September 30, 2020. Separate valuations were performed by actuaries to calculate the total pension liability in accordance with this standard for financial reporting by pension plans and calculates the net pension liability (NPL). The plans elected to base the valuations on plan data as of September 30, 2020. In addition to presenting the NPL, this section also includes information on the actuarial assumptions used in the valuation, the discount rate that was used to calculate the NPL, and disclosures as to the sensitivity of the NPL to changes in the discount rate.

Net Pension Liabilities (Plan Reporting):

	<u>Police Officers' Pension</u>	<u>Firefighters' Pension</u>	<u>Senior Management Pension</u>
Total pension liability	\$ 47,054,795	\$ 55,000,296	\$ 3,702,432
Plan fiduciary net position	<u>(37,474,669)</u>	<u>(37,929,837)</u>	<u>(3,615,535)</u>
Sponsor's net pension liability	<u>\$ 9,580,126</u>	<u>\$ 17,070,459</u>	<u>\$ 86,897</u>
Plan fiduciary net position as a percentage of total pension liability	79.64%	68.96%	97.65%

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Actuarial Assumptions (Plan Reporting):

The September 30, 2020 total pension liability for Police Officers' and Firefighters' was determined by rolling forward the total pension liability as of September 30, 2019 to September 30, 2020, using the actuarial assumptions and methods used in the October 1, 2019 actuarial valuation on the plans. Except for the changes listed as follows there have been no other changes. For the 2020 fiscal year, amounts reported as changes of assumptions for the pension plan resulted from:

Changes of assumptions

Police Officers' Pension

For measurement date 09/30/2020, as mandated by Chapter 2015-157 Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2019 FRS valuation report for special risk employees, with appropriate adjustments made based on plan demographics. Additionally, as approved by the Board of Trustees, the assumed rate of investment was lowered from 7.7% per year to 7.6% per year, net of investment related expenses.

Firefighters' Pension

For measurement date 09/30/2020, as mandated by Chapter 2015-157 Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2019 FRS valuation report for special risk employees, with appropriate adjustments made based on plan demographics. Additionally, as approved by the Board of Trustees, the assumed rate of investment was lowered from 7.7% per year to 7.6% per year, net of investment related expenses.

The long-term expected rate of return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2020 are summarized in the following table:

Asset Class	Police Officers' Pension Long-Term Expected Real Rate of Return	Firefighters' Pension Long-Term Expected Real Rate of Return
Domestic equity	8.5%	8.5%
International equity	4.1%	4.1%
Bonds	3.7%	3.7%
High yield bonds	6.4%	6.4%

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Asset Class	Police Officers' Pension Long-Term Expected Real Rate of Return	Firefighters' Pension Long-Term Expected Real Rate of Return
Convertibles	7.9%	7.9%
Private real estate	5.0%	5.0%
REITS	7.9%	7.9%
Infrastructure	6.4%	6.4%
Cash	.5%	.5%

Discount Rate (Plan Reporting):

The discount rate used to measure the total pension liability was 7.6% for Police Officers', 7.6% for Firefighters', and 7.0% for senior management. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Plan Reporting):

Sponsor's Net Pension Liability	1% Decrease 6.6%	Current Discount Rate 7.6%	1% Increase 8.6%
Police Officers'	\$ 14,858,355	\$ 9,580,126	\$ 5,174,890
	1% Decrease 6.6%	Current Discount Rate 7.6%	1% Increase 8.6%
Firefighters'	\$ 23,720,730	\$ 17,070,459	\$ 11,570,702
	1% Decrease 6.0%	Current Discount Rate 7.0%	1% Increase 8.0%
Senior Management	\$ 498,620	\$ 86,897	\$ (257,466)

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

**Combining Statement of Pension Plan Net Position
September 30, 2020**

	Police Officers' Pension	Firefighters' Pension	Senior Management Pension	Total
Assets:				
Cash and cash equivalents:				
Short term investments	\$ 1,268,871	\$ 1,504,935		\$ 2,773,806
Transfer in transit	36,570	27,428		63,998
Cash	311		\$ 28,924	29,235
Total cash and equivalents	1,305,752	1,532,363	28,924	2,867,039
Receivables:				
City contributions	41,569			41,569
From broker for investments sold	507			507
Investment income	30,515	11,626		42,141
Total receivables	72,591	11,626		84,217
Investments:				
Common Stocks	9,991,269			9,991,269
Mutual funds:				
Fixed income	12,349,005	12,369,849		24,718,854
Equity	10,785,347	6,069,553		16,854,900
Pooled/common/commingled funds:				
Fixed income			502,559	502,559
Equity		15,095,089	2,755,038	17,850,127
Real estate investment trust	3,000,458	2,874,724	329,014	6,204,196
Total investments	36,126,079	36,409,215	3,586,611	76,121,905
Total assets	37,504,422	37,953,204	3,615,535	79,073,161
 Liabilities:				
Accounts Payable:				
Administrative expenses	1,827	2,829		4,656
Investment expenses	15,559	14,011		29,570
Prior refunds	668			668
Other payables	11,699	6,527		18,226
Total accounts payable	29,753	23,367		53,120
Total liabilities	29,753	23,367		53,120
 Net Position:				
Restricted for pension benefits	\$ 37,474,669	\$ 37,929,837	\$ 3,615,535	\$ 79,020,041

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

**Combining Statement of Changes in Net Position
Fiscal Year Ended September 30, 2020**

	Police Officers' Pension	Firefighters' Pension	Senior Management Pension	Total
Additions				
Contributions:				
Plan members	\$ 363,306	\$ 269,326	\$ 59,447	\$ 692,079
Employer	1,237,615	2,134,496	85,472	3,457,583
State	353,224	315,605		668,829
Total contributions	<u>1,954,145</u>	<u>2,719,427</u>	<u>144,919</u>	<u>4,818,491</u>
Investment earnings:				
Net appreciation in fair value of investments	2,172,632	522,788	226,738	2,922,158
Interest	769,162	899,579		1,668,741
Total investment earnings	<u>2,941,794</u>	<u>1,422,367</u>	<u>226,738</u>	<u>4,590,899</u>
Less investment expense	<u>(151,693)</u>	<u>(195,098)</u>		<u>(346,791)</u>
Net investment earnings	<u>2,790,101</u>	<u>1,227,269</u>	<u>226,738</u>	<u>4,244,108</u>
Total additions	<u>4,744,246</u>	<u>3,946,696</u>	<u>371,657</u>	<u>9,062,599</u>
Deductions				
Distributions to members:				
Benefit payments	2,682,336	3,122,293	209,296	6,013,925
Lump sum DROP distributions	319,632			319,632
Refunds of member contributions	100,477	91,196	952	192,625
Total distributions	<u>3,102,445</u>	<u>3,213,489</u>	<u>210,248</u>	<u>6,526,182</u>
Administrative expenses	76,591	45,563	14,464	136,618
Total deductions	<u>3,179,036</u>	<u>3,259,052</u>	<u>224,712</u>	<u>6,662,800</u>
Change in Net Position	1,565,210	687,644	146,945	2,399,799
Net Position Restricted for Pension Benefits				
Beginning of year	<u>35,909,459</u>	<u>37,242,193</u>	<u>3,468,590</u>	<u>76,620,242</u>
End of year	<u>\$ 37,474,669</u>	<u>\$ 37,929,837</u>	<u>\$ 3,615,535</u>	<u>\$ 79,020,041</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

9.3 Aggregate Schedule of Retirement Plan Information

For the fiscal year ended September 30, 2020, in total, reported deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources:

	Primary Government		Discretely Presented Component Unit	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 300,523	\$ 1,402,164	\$ 10,354	\$ 45
Change of assumptions	2,553,873	257,951	43,963	3,392
Net difference between projected and actual earnings on investments	1,507,871		12,443	
Differences in proportion and differences between Pension Plan contributions and proportionate share of contributions		683,572	2,804	71,643
Pension Plan contributions subsequent to the measurement date	3,594,115		4,227	
Total	\$ 7,956,382	\$ 2,343,687	\$ 73,791	\$ 75,080

Pension Expense

For the fiscal year ended September 30, 2020, the City recognized total pension expense of \$4,451,022.

For the fiscal year ended September 30, 2020, the Port Authority recognized total pension expense of \$34,271.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

9.4 The Retirement Plan and Trust for the General Employees of the City of Panama City, Florida

a. *Plan Description:*

The Retirement Plan and Trust for the General Employees of the City of Panama City, Florida (Fund), is a single-employer defined contribution plan administered by Voya Financial.

b. *Plan Provisions and Eligibility:*

All full-time City employees hired after January 1, 1996, are eligible to participate in the Plan. The City ordinances establish these plan provisions. Participants must be 18 years or older with three months of service. The effective date of participation is the first day of the month coinciding with or following ninety days of employment. Members qualify for normal retirement, after obtaining ten years of creditable service, on the first of the month coinciding with or following the participant's 65th birthday.

Each participant who is an employee on his or her attainment of normal retirement age or is terminated as a result of death or disability, to the extent not then vested, shall become fully vested. Upon the death of the participant, the participant's vested plan account shall be paid to the participant's beneficiary. If a participant's employment terminates for any reason other than retirement, disability or death, the benefits shall be vested as follows:

Years of Service	Vested Percentage
Less than 2	0%
2	20%
3	40%
4	60%
5	80%
6 or more	100%

The unvested portion shall be forfeited on the day the participant's employment is terminated. Any forfeitures that result from a participant's termination before he or she completes at least 12 months of service will be returned to the employer. All other forfeitures are allocated to the employer contribution accounts of eligible participants.

c. *Contribution Obligations :*

The City is required by a resolution of the City of Panama City, Florida to contribute 10% of participants' salaries to the plan. The City Commission has the authority to change contribution amounts. Total pension expense amounted to \$1,050,263, of which \$128,977 was forfeitures, for the fiscal year ended September 30, 2020. This is a noncontributory plan. Contributions are as follows:

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

		<u>Required Contribution</u>	<u>Percentage of the Amount Contributed</u>
9/30/20	\$	1,050,263	100%
9/30/19		961,011	100%
9/30/18		929,999	100%
9/30/17		907,119	100%
9/30/16		838,546	100%

d. A separately issued annual report of the Fund is available from the Voya Financial, Plan Number 666935, 1 Orange Way C35, Windsor, CT 06095.

9.5 Discretely Presented Component Unit

Retirement Plan and Trust for the General Employees

The Port Authority participated in the Retirement Plan and Trust for the General Employees of the Panama City Port Authority for employees hired after January 1, 1996, who were not eligible to participate in the Florida Retirement System.

a. *Plan Description:*

The Retirement Plan and Trust for the General Employees of the Panama City Port Authority is a single- employer defined contribution plan administered by the Florida League of Cities, Inc.

b. *Plan Provisions and Eligibility:*

All Port Authority full-time employees hired after January 1, 1996 are eligible to participate in the Fund. Employees must be 18 years or older with three months of service. The effective date of participation is the first day of the month coinciding with or following ninety days of employment. Members qualify for normal retirement, after obtaining ten years of creditable service, on the first of the month coinciding with or following the participant's 65th birthday. Benefits fully vest after participant reaches ten years of service, with partial vesting after the completion of six through nine years of service. The benefits shall be vested as follows:

<u>Years of Service</u>	<u>Vested Percentage</u>
1-5	0%
6	60%
7	70%
8	80%
9	90%
10	100%

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 9 - RETIREMENT PLANS (Continued)

Any forfeited amounts are allocated to future plan contributions, and plan administrative expenditures.

c. Contribution Obligations:

The Port Authority is required to contribute 7% of participants' salaries to the plan. The City Commission has the authority to change contribution amounts. Total pension expense amounted to \$198,926, of which \$30,684 was forfeitures, for the fiscal year ended September 30, 2020. This is a noncontributory plan. Contributions are as follows:

		<u>Required Contribution</u>	<u>Percentage of the Amount Contributed</u>
9/30/20	\$	198,926	100%
9/30/19		183,661	100%
9/30/18		172,563	100%
9/30/17		138,205	100%
9/30/16		176,936	100%

d. A separately issued annual report of the Fund is available from the Florida League of Cities, Inc., 301 S. Bronough Street, Tallahassee, Florida 32302.

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description:

The City administers a single-employer defined benefit healthcare plan (the "OPEB Plan"). Retirees under all of the City's Pension Plans continue their life insurance benefit (at a reduced level of \$1,000) and continue to receive health insurance benefits if they so choose. Pursuant to Section 112.0801, Florida Statutes, the City is required to permit participation in the health insurance program by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees.

a. Contribution requirement

	<u>City</u>	<u>Discretely Presented Component Unit</u>
Contribution requirement	Retirees must contribute an amount determined periodically by the City based on actual claims experience; there are no minimum required employer contributions.	Retirees must contribute an amount determined periodically by the Authority equal to 100% of the applicable health insurance premium charged by the insurance carrier; there are no minimum required employer contributions.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

b. Benefits Provided

	City	Discretely Presented Component Unit
Employees Covered	Regular, full time employees of the City of Panama City.	Regular, full time employees of the Panama City Port Authority.
Types of benefits provided	Post-retirement medical, dental, vision, and life insurance benefits.	Post-retirement medical benefits.
Medical coverage	Post-retirement medical coverage is provided to eligible individuals under the same self-insured plan that covers active employees; no explicit subsidy is provided to retirees.	Post-retirement medical coverage is provided to eligible individuals under the same fully-insured plan that covers active employees; no explicit subsidy is provided to retirees.
Plan choice	For health insurance coverage, retirees may choose from a basic plan or a buy-up plan.	None provided
Life insurance	The City provides a fully-insured life insurance benefit of \$1,000 to all retirees.	None provided
Legal authority	Under Florida State law, the City is required to offer retirees health insurance on the same basis as employees provided that the retiree pays the full premium for the relevant coverage.	Under Florida State law, the Authority is required to offer retirees health insurance on the same basis as employees provided that the retiree pays the full premium for the relevant coverage.
Changes	The benefit terms did not change from the prior measurement date.	The benefit terms did not change from the prior measurement date.

c. Membership

As of the most recent actuarial valuation of the net OPEB liability, membership data is as follows:

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

	Primary Government	Discretely Presented Component Unit
Retirees and beneficiaries currently receiving benefits	42	-
Active members:	<u>397</u>	<u>63</u>
	<u>439</u>	<u>63</u>

OPEB Liability, OPEB Expense, and Actuarial Assumptions

Measurement Date, and Valuation Date

The Net OPEB Liability was measured as of September 30, 2020. The Total OPEB Liability was determined from an actuarial valuation as of October 1, 2019, for the primary government and October 1, 2019 for the discretely presented component unit. The Net OPEB Liability is the Total OPEB Liability less the Plan Fiduciary Net Position. The Total OPEB Liability is the present value of all future benefit payments for current retirees and active employees, considering assumptions about demographics, turnover, mortality, disability, retirement, health care trends, and other actuarial assumptions.

Net OPEB Liability:

	Primary Government	Discretely Presented Component Unit
Total OPEB Liability	\$ 2,239,015	\$ 238,553
Less: Fiduciary Net Position	-	-
Net OPEB Liability	\$ 2,239,015	\$ 238,553

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Primary Government:			
Change in Net OPEB Liability			
Beginning Net OPEB Liability	\$ 3,036,531		\$ 3,036,531
Service Cost	162,171		162,171
Interest	66,610		66,610
Changes of Assumptions	297,345		297,345
Benefit Payments	(173,069)		(173,069)
Difference between expected and actual experience	(1,150,573)		(1,150,573)
Net Change	(797,516)		(797,516)
Ending Net OPEB Liability	\$ 2,239,015		\$ 2,239,015

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Discretely Presented Component Unit:	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Change in Net OPEB Liability			
Beginning Net OPEB Liability	\$ 280,392		\$ 280,392
Service Cost	27,219		27,219
Interest	6,534		6,534
Demographic Gain	(3,966)		(3,966)
Assumption Changes	(66,995)		(66,995)
Benefit Payments	(4,631)		(4,631)
Net Change	(41,839)		(41,839)
Ending Net OPEB Liability	\$ 238,553		\$ 238,553

OPEB Expense (Income):

The OPEB Expense (Income) amounts recognized for the fiscal year ended September 30, 2020 are as follows:

Primary Government	Discretely Presented Component Unit
\$ (155,645)	\$ 24,044

Deferred OPEB Outflows of Resources and Deferred OPEB inflows of Resources

	Primary Government		Discretely Presented Component Unit	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience		\$ 1,476,412		
Change of assumptions	\$ 261,039	223,903	\$ 1,285	\$ 65,758
Total	\$ 261,039	\$ 1,700,315	\$ 1,285	\$ 65,758

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending September 30:	Primary Government	Discretely Presented Component Unit
2021	\$ (211,357)	\$ (5,078)
2022	(211,357)	(5,078)
2023	(211,357)	(5,078)
2024	(211,357)	(5,078)
2025	(211,357)	(5,078)
Thereafter	(382,491)	(39,083)
Total	\$ (1,439,276)	\$ (64,473)

Actuarial Assumption:

	City	Discretely Presented Component Unit
Discount Rate	2.14% per annum: this rate was used to discount all future benefit payments and is based on the return on the S&P Municipal Bond 20-year High Grade index as of the measurement date.	2.14% per annum: this rate was used to discount all future benefit payments and is based on the return on the S&P Municipal Bond 20-year High Grade index as of the measurement date.
Salary increases	3.0% per annum	3.0% per annum
Cost-of-living increases	Retiree contributions and health insurance premiums have been assumed to increase in accordance with the healthcare cost trend rates.	Retiree contributions, health insurance premiums, and the implied subsidy have been assumed to increase in accordance with the healthcare cost trend rates.
Healthcare cost trend rates	Increases in healthcare costs are assumed to be 7.00% for the 2019/20 fiscal year graded down by 0.50% per year to 5.00% for the 2023/24 and later fiscal years.	Increases in healthcare costs are assumed to be 7.00% for the 2019/20 fiscal year graded down by 0.50% per year to 5.00% for the 2023/24 and later fiscal years.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

	City	Discretely Presented Component Unit
Age-related morbidity	Healthcare costs are assumed to increase at the rate of 3.50% for each year of age.	Healthcare costs are assumed to increase at the rate of 3.50% for each year of age.
Expected claims/Implied subsidy	Claims cost at age 59 is assumed to be \$11,775 per covered individual for the 2019/20 fiscal year; this amount was determined based on actual claims during the preceding two years, with greater weight given to more recent experience.	Because the insurance carrier charges the same monthly rate for health insurance regardless of age, an implied monthly subsidy of \$625 for the retiree and \$450 for the retiree's spouse has been assumed at age 62 for the 2019/20 fiscal year; at other ages, the implied subsidy was developed based on the age-related morbidity assumption and, for other fiscal years, the implied subsidy was increased in accordance with the healthcare cost trend rates; the implied subsidy is assumed to disappear at age 65.
Mortality basis	Sex-distinct rates set forth in the PUB-2010 mortality table for general and public safety employees with full generational improvements in mortality using Scale MP-2020.	Sex-distinct rates set forth in the PUB-2010 Mortality Table, with full generational improvements in mortality using Scale MP-2017.
Retirement	For general employees, retirement is assumed to occur at age 59 with 10 years of service or at any age with 30 years of service; for firefighters, retirement is assumed to occur at age 55 with 10 years of service or at any age with 25 years of service; for police officers, retirement is assumed to occur at age 55 with 10 years of service, at age 50 with 15 years of service, or at any age with 23 years of service.	For employees hired prior to July 1, 2011, retirement is assumed to occur at age 62 with six years of service or at any age with 30 years of service; for employees hired on or after July 1, 2011, retirement is assumed to occur at age 65 with 8 years of service or at any age with 33 years of service.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

	City	Discretely Presented Component Unit
Other decrements	Assumed employment termination is based on the Scale 155 table; assumed disability is based on the Wyatt 1985 Disability Study (Class 1 for general employees and Class 4 for firefighters and police officers).	Assumed employment termination is based on the Scale 155 table; assumed disability is based on the Wyatt 1985 Disability Study (Class 1).
Coverage election	15% of eligible employees are assumed to elect medical coverage upon retirement or disability until age 65 in accordance with their current health plan and coverage election; retirees are not assumed to have any dependent children.	20% of eligible employees are assumed to elect medical coverage upon retirement or disability until age 65 under the “buy-up” plan upon retirement or disability; spouses are assumed to be covered in accordance with the employee’s current election.
Spousal and dependents	Husbands are assumed to be three years older than wives; retirees are not assumed to have any dependent children.	Husbands are assumed to be three years older than wives; retirees are not assumed to have any dependent children.
COBRA	Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant is assumed to fully cover the cost of providing healthcare coverage during the relevant period.	Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant is assumed to fully cover the cost of providing healthcare coverage during the relevant period.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

	City	Discretely Presented Component Unit
Life Insurance	Life insurance premiums are assumed to be 25% higher than the pure insurance cost; because data was not provided for retirees who have not elected to continue their health insurance coverage under the City's plan, retiree life insurance liability has been loaded by a factor of four to account for the estimated number of covered retirees as well as the assumption that the unknown retirees are generally older than those retirees who are covered under the City's health insurance plan.	None provided
Changes	Since the prior measurement date, the discount rate was decreased from 3.58% to 2.14% per annum, the assumed claims cost at age 59 for the 2019/20 fiscal year was decreased from \$13,249 to \$11,775, and the mortality improvement scale was changed from the Scale MP-2017 to Scale MP-2020.	Since the prior measurement date, the discount rate was decreased from 3.58% to 2.14% per annum, the monthly implied subsidy at age 55 for the 2019/20 fiscal year for the retiree and his spouse was decreased from \$754.65 to \$625, and the mortality basis was changed from the RP-2000 combined Mortality Table with generational improvements in Scale BB to the PUB-2010 Mortality Table with generational improvements in mortality using Scale MP 2017.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate:

	1% Decrease 1.14%	Current Discount Rate 2.14%	1% Increase 3.14%
City's OPEB Liability	\$ 2,507,834	\$ 2,239,015	\$ 2,023,319
Port Authority's OPEB Liability	263,927	238,553	216,167

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates:

	1% Decrease 6.00% decreasing to 4.00%	Healthcare Cost Trend Rates 7.00% decreasing to 5.00%	1% Increase 8.00% decreasing to 6.00%
City's OPEB Liability	\$ 2,001,099	\$ 2,239,015	\$ 2,534,346
	1% Decrease 6.00% decreasing to 4.00%	7.00% decreasing to 5.00%	1% Increase 8.00% decreasing to 6.00%
Port Authority's OPEB Liability	\$ 204,431	\$ 238,553	\$ 281,241

NOTE 11 - AGENCY FUNDS

- a. ***Deferred Compensation Plans.*** The City offers its employees three deferred compensation plans created in accordance with Internal Revenue Code Section 457. The plans, available to all City employees, permit them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

As required by Internal Revenue Code Section 457, the assets are held in a trust for the employees' benefit. An administrator or committee, selected by the government, is responsible for the administration of the plan, including approval of certain investment alternatives (funds) which are made available to plan participants. The government has a fiduciary duty to administer the plans properly and to assure that the investment alternatives made available are reasonable. However, since plan participants select the investment fund or funds in which their deferred compensation accounts are invested, the government has no liability for investment losses which occur as a result of the investments selected by the plan participants.

Assets of the plans are valued at market value and amount to \$6,318,333 as of September 30, 2020. Since the City has no fiduciary responsibilities other than administrative in connection with the plans, the assets are not presented in these financial statements.

- b. ***Cafeteria Plan Agency Fund.*** The City offers a flexible compensation program on an annual basis to all employees who have completed their initial probationary period. Enrolled employees make pre-tax contributions to pay for benefits which can include health care, dental care, vision care, and child care. The employee chooses among various health benefit programs that best meet the needs of the employee and the employee's family.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 12 - ENCUMBRANCES

The amount of encumbrances at year-end do not constitute expenditures or liabilities; therefore, they are not reflected in the financial statements. The amount of encumbrances outstanding as of September 30, 2020, is as follows:

Governmental Funds-	
General Fund	\$ 534,724
Hurricane Michael	491,995
Disaster Fund	16,530
General Grants	5,728
Capital Projects	1,066,214
Capital Projects 2013	5,355,543
Capital Projects New City Hall	76,962
Capital Projects Infrastructure Sales Tax	166,305
Capital Projects 428	60,295
Infrastructure Surtax	295,905
Panama City Redevelopment Agency - St. Andrews	55,300
Panama City Redevelopment Agency - Downtown North	60,694
Panama City Redevelopment Agency - Millville	49,543
State Housing Initiative Partnership – County	214
Proprietary Funds-	
Equipment Maintenance	6,222
Marina	472,457
Solid Waste	295,870
Utilities	<u>14,595,670</u>
Total	<u>\$23,606,171</u>

NOTE 13 - FUND BALANCES

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the City classifies governmental fund balances as follows:

Non-spendable – the portion of a fund balance that cannot be spent because they are either not in spendable form (such as inventories and prepaid amounts) or legally or contractually required to be maintained intact.

Spendable –

Restricted – the portion of a fund balance for which external constraints are placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulation of other governments; or imposed by law through constitutional provisions or enabling legislation.

CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020

NOTE 13 – FUND BALANCES (Continued)

Committed – the portion of fund balance that can be used only for specific purposes that are internally imposed by the government through formal action of the City’s highest level of decision making authority. Such formal action may only be modified or rescinded by the same formal action that imposed the original constraint. An ordinance adopted by City Council establishes a fund balance commitment.

Assigned – the portion of fund balance amounts established by City Council that are intended to be used for specific purposes that are neither restricted nor committed.

Unassigned – residual net resources, the general fund is the only fund that reports a positive unassigned fund balance amount. In the event that funds other than the general fund include an unassigned fund balance, it would be a deficit.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City Commission, as the highest decision-making authority for the City, authorized the City of Panama City Fund Balance Management Policy by adopting an ordinance, which establishes the Disaster/Emergency reserve in order to meet unforeseen expenditures caused by disasters or emergencies. This commitment of fund balance is established due to the City’s coastal location, hurricanes, and other natural disasters, as well as economic changes that can severely impact the City’s ability to continue operations and provide services. The drawdown of Disaster/Emergency reserves may be utilized to respond and provide relief and recovery to disasters and emergencies which include, but are not limited to:

- Hurricanes or Tropical Storms
- Flooding
- Wildfires
- Terrorist activity

The City Commission authorized the commitment of fund balance and established a target balance of 30% of annual budgeted operating expenditures, including debt service and self-insurance fund transfers. Use of the reserves requires approval by the City Commission with a majority vote.



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**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 13 - FUND BALANCES (Continued)

Fund Balance Summary

A summary of the nature and purpose of fund balances at September 30, 2020 is as follows:

	Major Funds			
	General	Hurricane Michael	Capital Projects	Capital Projects 2013
Fund Balances:				
Non-spendable:				
Inventory	\$ 191,917			
Prepaid items	188,874	\$ 10,000		
Other	2,252			
Total non-spendable	383,043	10,000		
Spendable:				
Restricted for:				
General Government				
Housing and Urban Development				
Infrastructure				
Community Redevelopment				
Debt Service				
Hurricane Michael				
Total restricted				
Committed to:				
Disaster/Emergency Reserve		39,185,680		
Assigned	534,724		\$ 6,842,494	\$ 6,788,225
Unassigned	17,327,208			
Total	\$ 18,244,975	\$ 39,195,680	\$ 6,842,494	\$ 6,788,225

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 13 - FUND BALANCES (Continued)

Fund Balance Summary

A summary of the nature and purpose of fund balances at September 30, 2020 is as follows:

<u>Major Funds</u>			<u>Non-Major Special Revenue Funds</u>	
<u>Capital Projects Infrastructure Surtax</u>	<u>Capital Projects New City Hall</u>	<u>Capital Projects 428</u>	<u>Infrastructure Surtax</u>	<u>General Grants</u>
				\$ 110,588
			\$ 4,116,026	
			<u>4,116,026</u>	<u>110,588</u>
\$ 14,985,105	\$ 1,705,012			
		\$ (24,525)		
<u>\$ 14,985,105</u>	<u>\$ 1,705,012</u>	<u>\$ (24,525)</u>	<u>\$ 4,116,026</u>	<u>\$ 110,588</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 13 - FUND BALANCES (Continued)

Fund Balance Summary

A summary of the nature and purpose of fund balances at September 30, 2020 is as follows:

	Non-Major Special Revenue Funds			
Disaster Fund	Community Planning and Development	State Housing Initiative Partnership City	State Housing Initiative Partnership County	Panama City Florida Hurricane Disaster Relief Fund
Fund Balances:				
Non-spendable:				
Inventory	\$ 124,761	\$ 3,849,251		
Prepaid items	66,456			
Other				
Total non-spendable	191,217	3,849,251		
Spendable:				
Restricted for:				
General Government				
Housing and Urban Development	1,000,433	11,268,377		
Infrastructure				
Community Redevelopment				
Debt Service				
Hurricane Michael				\$ 343,206
Total restricted	1,000,433	11,268,377		343,206
Committed to:				
Disaster/Emergency Reserve				
Assigned				
Unassigned	\$ (62,415)		\$ (467,850)	
Total	\$ (62,415)	\$ 1,191,650	\$ 15,117,628	\$ (467,850)
	\$ 343,206			\$ 343,206

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 13 - FUND BALANCES (Continued)

Fund Balance Summary

A summary of the nature and purpose of fund balances at September 30, 2020 is as follows:

<u>Panama City Community Redevelopment Agency St. Andrews</u>	<u>Panama City Community Redevelopment Agency Downtown</u>	<u>Panama City Community Redevelopment Agency Downtown North</u>	<u>Panama City Community Redevelopment Agency Millville</u>
		\$ 213,203 1,320	
		<u>214,523</u>	
\$ 697,590	\$ 404,315	1,195,766	\$ 411,000
<u>697,590</u>	<u>404,315</u>	<u>1,195,766</u>	<u>411,000</u>
<u>\$ 697,590</u>	<u>\$ 404,315</u>	<u>\$ 1,410,289</u>	<u>\$ 411,000</u>

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 13 - FUND BALANCES (Continued)

Fund Balance Summary

A summary of the nature and purpose of fund balances at September 30, 2020 is as follows:

	Non-Major Debt Service Funds			
	Capital Improvement Revenue Refunding Note, Series 2013A	Capital Improvement Revenue Note, Series 2013B	Capital Improvement Revenue Note, Series 2016	Revenue Note, Series 2008 (Modified)
Fund Balances:				
Non-spendable:				
Inventory				
Prepaid items				
Other				
Total non-spendable				
Spendable:				
Restricted for:				
General Government				
Housing and Urban Development				
Infrastructure				
Community Redevelopment				
Debt Service		\$ 1,011,340	\$ 63,806	\$ 83,171
Hurricane Michael				
Total restricted		1,011,340	63,806	83,171
Committed to:				
Disaster/Emergency Reserve				
Assigned				
Unassigned				
Total		\$ 1,011,340	\$ 63,806	\$ 83,171

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 13 - FUND BALANCES (Continued)

Fund Balance Summary

A summary of the nature and purpose of fund balances at September 30, 2020 is as follows:

Non-Major Debt Service Funds			
Capital Improvement Revenue Note, Series 2018	Infrastructure Sales Surtax Revenue Note Series 2018	FEMA Community Disaster Loan, Series 2019	Hurricane Recovery and Refunding Revenue Note, Series 2019
\$	1,204,063	\$	1,960,359
\$	1,204,063	\$	803,931
\$	1,204,063	\$	803,931
\$	1,204,063	\$	803,931
\$	1,204,063	\$	803,931

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 14 – MERCHANT LICENSE TAX ABATEMENT

The City considers economic incentives to encourage retail businesses to build or expand within the city limits of Panama City. City Commission uses both qualitative and quantitative economic factors in approving abatements. To incentivize the development of a retail center located in Panama City, the City entered into an agreement with a real estate developer to refund a portion of the City’s operating merchant license tax attributable to the merchants’ operations on the retail center site. The agreement refunds 90% of the operating merchant license tax collected on the property, with a maximum reinvestment amount by the City of \$15,142,467 over a period of up to 15 years. As conditions for payments by the City, the developer must certify that 50% or more of the business units are new business units which are open to the public. The City’s promise to pay is evidenced and secured by an annual covenant to budget and appropriate from lawfully available, non-ad valorem revenues containing a disclaimer of the City maintaining any particular revenue source, all in a form traditionally used in municipal borrowings and often validated under Florida Statutes Chapter 75. For the fiscal year ended September 30, 2020, the City abated merchant license taxes totaling \$189,629, all of which were to this business.

NOTE 15 – HURRICANE MICHAEL

The City continues its primary focus on recovery and restoration of the City from Hurricane Michael, the catastrophic category 5 hurricane and third strongest storm on record to impact the U.S. mainland, that struck the area on October 10, 2018. Our consultants, FEMA, and the State continue to work with the City to complete damage assessments and restoration costs. The City created a Project Management Office (“PMO”) specifically to manage the rebuilding process and all of the various funding sources available to the City in its recovery efforts. Currently, the funding sources available are from FEMA, the State, FEMA 428 programs, insurance, HMGP, CDBG-DR, CDBG-MIT, BRIC, FMA, and State SRF.

There are currently 70 FEMA projects in progress for Hurricane Michael. The total costs of debris removal, repairs, and restoration of the City is expected to be approximately \$400 million and will take about five years to complete. The City received \$36,011,796 from FEMA in FY20, \$14,961,503 in FY19 and expects to receive an additional \$43 million by September 30, 2021. \$29,566,041 of FEMA receivable is reported in the governmental funds as deferred inflows of resources for revenues. These resources have met the eligibility criteria for grant expenditures but not for the timing availability.

NOTE 16 – COVID-19 PANDEMIC

In December 2019, a novel strain of coronavirus was reported in Wuhan, China. The World Health Organization has declared the outbreak to constitute a “Public Health Emergency of International Concern.” The COVID-19 outbreak is disrupting supply chains and affecting production and sales

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 16 – COVID-19 PANDEMIC (Continued)

across a range of industries. The extent of the impact of COVID-19 on the City's operational and financial performance will depend on certain developments, including the duration and spread of the outbreak, as well as the impact on the City's customers, employees, and vendors, all of which are uncertain and cannot be predicted. At this point, the City has experienced reduced revenues from various sources as a result of the COVID-19 shutdowns. However, the extent to which COVID-19 may impact the City's financial condition or results of operations is uncertain.

NOTE 17 - COMMITMENTS, CONTINGENCIES, AND SUBSEQUENT EVENTS

Grant Program. The City participates in various federal and state grants. These programs are subject to audit and adjustment by the funding agency or their representatives. If grant revenues are received for expenditures which are subsequently disallowed, the City may be required to repay the revenues to the funding agency. In the opinion of management, liabilities resulting from such disallowed expenditures, if any, will not be material to the accompanying financial statements.

The U.S. Department of Housing and Urban Development has approved a Community Development Block Grant in the amount of \$375,478 that begins on October 1, 2020.

Triumph Gulf Coast, Inc. approved an infrastructure improvement grant in the amount of \$20,000,000 that began on August 1, 2019.

The U. S. Department of Housing and Urban Development has approved two CARES Act grants in the amounts of \$220,915 which began April 2, 2020 and \$316,049 which began September 11, 2020.

The U. S. Department of the Treasury has approved The American Rescue Plan in the amount of \$10,100,000 that begins on October 1, 2021.

Self-Insurance Programs. The City is self-insured for employee health. See Note 5 for further details.

Marina Project. The City borrowed \$12,999,000 in 2013 of which \$6,826,728 remains unspent. The remaining portion of the project is still in the planning phase.

Line of Credit Issuance. On December 9, 2020 the City issued two new lines of credit: 1) Hurricane Recovery Revenue Note, Series 2020A in the amount of \$70,000,000 and 2) Hurricane Recovery Revenue Note, Series 2020B in the amount of \$10,000,000, both for Hurricane Michael related expenses. As of August 30, 2021, which is the date these financial statements were issued, the City has made \$187,500 in draws on these lines of credit.

Utilities Refunding. On May 13, 2021 the City issued the Water and Sewer Refunding Revenue Note, Series 2021 in the amount of \$25,891,000 for the refinancing of the Water and Sewer Refunding Revenue Note, Series 2015.

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 17 - COMMITMENTS, CONTINGENCIES, AND SUBSEQUENT EVENTS
(Continued)

Construction Commitments. The City has outstanding commitments for construction contracts at year end. The commitments represent the difference between the contract prices of the various projects and the amounts paid on each contract. Outstanding construction commitments by fund at September 30, 2020, are as follows:

Governmental Funds -		
General Fund	\$	8,918
Hurricane Michael		486,082
Capital Projects		703,872
Capital Projects 2013		5,565,847
Capital Projects Infrastructure Sales Tax		166,304
Community Redevelopment Agency-Downtown North		54,273
Community Redevelopment Agency-Millville		49,543
Infrastructure Surtax		462,209
Proprietary Funds:		
Utilities	\$	14,351,864
Marina		579,752

Other Subsequent Events. The City did not have any other subsequent events requiring disclosure or recording in these financial statements through August 30, 2021, which is the date these financial statements were issued.

NOTE 18 – INSURANCE PROCEEDS

As a result of Hurricane Michael which made landfall in October 2018, the City has recorded related insurance recoveries as reflected in charges for service.

	<u>Government-wide Statement of Activities</u>	
	Primary Government Insurance Proceeds	Panama City Port Authority Insurance Proceeds
General Government	\$ 6,384,884	
Public Safety	1,092,358	
Transportation	46,815	
Economic Environment	787,449	
Culture and recreation	5,127,694	
Propriety Fund-Utilities	616,199	
Propriety Fund-Solid Waste	56,243	
Propriety Fund-Marina	209,387	
Internal Service Fund-Equipment Maintenance	18,634	
Discretely Presented Component Unit		\$ 800,529

**CITY OF PANAMA CITY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2020**

NOTE 19 – CHANGE IN ACCOUNTING ESTIMATE AND PRIOR PERIOD ADJUSTMENT

During the year ended September 30, 2020, an adjustment was made to governmental activities due to a correction for subsequent pension contributions in a prior year, in the amount of \$3,739,788.

Also, during the audit, it was determined that the Panama City Port Authority component unit received \$354,853 of capital grants in 2020 that was attributable to expense reimbursement for the year ended September 30, 2019.

In addition, an adjustment was made to the Propriety Fund - Utilities due to a correction of the beginning inventory balance in the amount of \$1,432,949.

Also, a change in accounting estimate was made due to the timing of the FEMA receivable in the General Fund and the Hurricane Michael Fund.

The aggregate impact of these adjustments is shown on the financial statements. Details of the adjustments are as follows:

	Primary Government Government-wide Activities	Component Unit- Government-wide Activities		
Beginning balance, as previously reported	\$ 114,283,095	\$ 116,236,513		
Prior period adjustments:				
Subsequent pension contributions	3,739,788			
Capital Grants		354,853		
Capital Assets		108,248		
Accounts Payable		(108,248)		
Beginning balance, as restated	<u>\$ 118,022,883</u>	<u>\$ 116,591,366</u>		
	Proprietary Fund - Utilities	General Fund	Hurricane Michael	
Beginning balance, as previously reported	\$ 75,095,435	\$ 15,131,988	\$ 78,759,785	
Prior period adjustments:				
Change in inventory	1,432,949			
Change in accounting estimate		(723,618)	(29,230,993)	
Beginning balance, as restated	<u>\$ 76,528,384</u>	<u>\$ 14,408,370</u>	<u>\$ 49,528,792</u>	



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REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN MANAGEMENT DISCUSSION AND ANALYSIS

THIS SUBSECTION CONTAINS THE FOLLOWING:

- BUDGET TO ACTUAL COMPARISON – MAJOR FUNDS (GENERAL FUND)
- PENSION AND OTHER POST EMPLOYMENT SCHEDULES



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**CITY OF PANAMA CITY, FLORIDA
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Taxes	\$ 20,417,178	\$ 20,417,178	\$ 21,375,700	\$ 958,522
Licenses and permits	9,335,000	9,335,000	10,164,936	829,936
Intergovernmental	6,076,015	6,076,015	6,718,723	642,708
Charges for services	1,046,460	1,046,460	1,127,439	80,979
Investment earnings	300,000	300,000	207,889	(92,111)
Miscellaneous	210,000	218,147	671,054	452,907
Total revenues	<u>37,384,653</u>	<u>37,392,800</u>	<u>40,265,741</u>	<u>2,872,941</u>
Expenditures:				
Current:				
General government	7,728,228	8,769,547	8,256,437	513,110
Public safety	19,767,739	19,627,240	18,836,271	790,969
Transportation	4,504,752	4,519,429	3,249,469	1,269,960
Economic environment	949,511	949,511	937,793	11,718
Human services	285,000	285,000	271,247	13,753
Culture and recreation	2,573,319	2,540,004	2,399,679	140,325
Debt Service:				
Capital lease principal	773,680	779,680	390,148	389,532
Capital lease interest			87,129	(87,129)
Capital outlay	66,560	317,837	840,407	(522,570)
Total expenditures	<u>36,648,789</u>	<u>37,788,248</u>	<u>35,268,580</u>	<u>2,519,668</u>
Excess of revenues over expenditures	735,864	(395,448)	4,997,161	5,392,609
Other Financing Sources (Uses):				
Insurance proceeds			107,915	107,915
Transfers in	2,151,492	7,151,587	2,155,631	(4,995,956)
Transfers out	(9,159,766)	(9,239,460)	(8,925,666)	313,794
Issuance of long-term debt			5,501,564	5,501,564
Total other financing sources (uses)	<u>(7,008,274)</u>	<u>(2,087,873)</u>	<u>(1,160,556)</u>	<u>927,317</u>
Net change in fund balance	(6,272,410)	(2,483,321)	3,836,605	6,319,926
Fund Balance:				
Beginning of year	15,131,988	15,131,988	15,131,988	
Change in accounting estimate		(723,618)	(723,618)	
Beginning of year, as restated		<u>14,408,370</u>	<u>14,408,370</u>	
End of year	<u>\$ 8,859,578</u>	<u>\$ 11,925,049</u>	<u>\$ 18,244,975</u>	<u>\$ 6,319,926</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CHANGES IN NET PENSION
LIABILITY AND RELATED RATIOS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	Police Officers' Pension 9/30/2020	Police Officers' Pension 9/30/2019	Police Officers' Pension 9/30/2018	Police Officers' Pension 9/30/2017	Police Officers' Pension 9/30/2016	Police Officers' Pension 9/30/2015
Total Pension Liability						
Service cost	\$ 996,560	\$ 880,010	\$ 861,961	\$ 885,176	\$ 1,254,367	\$ 1,110,917
Interest	3,366,495	3,259,155	3,181,465	3,099,797	2,907,190	2,710,277
Change in Excess State Money	8,697	2,209				
Changes in benefit terms	1,564				619,363	
Differences between expected and actual experience	(208,747)	(37,800)	(565,730)	(452,178)	726,890	
Changes in assumptions	464,770	879,242			184,891	
Contributions - buy back			13,249	11,054		
Benefit payments, including refunds of employee contributions	(2,822,952)	(2,533,001)	(2,542,719)	(2,456,851)	(2,136,270)	(2,108,924)
Net change in total pension liability	1,806,387	2,449,815	948,226	1,086,998	3,556,431	1,712,270
Total pension liability - beginning	43,575,748	41,125,933	40,177,707	39,090,709	35,534,278	33,822,008
Total pension liability - ending (a)	45,382,135	43,575,748	41,125,933	40,177,707	39,090,709	35,534,278
Plan Fiduciary Net Position						
Contributions - employer	969,030	924,910	957,303	1,372,342	1,292,438	1,411,641
Contributions - state	356,414	343,438	336,697	325,836	312,431	292,899
Contributions - employee	365,560	346,586	329,705	334,052	221,583	220,523
Contributions - buy back			13,249	11,054		
Net investment income	2,493,084	2,258,395	2,827,366	2,640,449	(966,448)	2,905,224
Benefit payments including refunds of employee contributions	(2,822,952)	(2,533,001)	(2,542,719)	(2,456,851)	(2,136,270)	(2,108,924)
Administrative expense	(91,542)	(64,719)	(40,885)	(46,785)	(41,641)	(29,479)
Net change in plan fiduciary net position	1,269,594	1,275,609	1,880,716	2,180,097	(1,317,907)	2,691,884
Plan fiduciary net position - beginning	34,639,865	33,364,256	31,483,540	29,303,443	30,621,350	27,929,466
Plan fiduciary net position - ending (b)	35,909,459	34,639,865	33,364,256	31,483,540	29,303,443	30,621,350
Net pension liability - ending (a) - (b)	\$ 9,472,676	\$ 8,935,883	\$ 7,761,677	\$ 8,694,167	\$ 9,787,266	\$ 4,912,928
Plan fiduciary net position as a percentage of the total pension	79.13%	79.49%	81.13%	78.36%	74.96%	86.17%
Covered payroll	\$ 4,496,435	\$ 4,263,073	\$ 4,055,417	\$ 4,184,070	\$ 4,041,893	\$ 3,952,031
Net pension liability as a percentage of covered payroll	210.67%	209.61%	191.39%	207.79%	242.15%	124.31%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CHANGES IN NET PENSION
LIABILITY AND RELATED RATIOS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

Notes to Schedules:

Changes of benefit terms:

For measurement date 09/30/2019, the following benefit changes were implemented:

- 1) Amending the eligibility requirement for not-in-line of duty disability benefits from immediate coverage to coverage upon completion of ten years of credited service.
- 2) Adding clarifying language regarding in-service distributions for plan members who are reemployed with the City as a general employee.

For measurement date 09/30/2015, amounts reported as changes of benefit terms were resulted from:

- The member contribution rate increased from 5.58% to 8.13%, effective October 1, 2015.
- Effective October 1, 2015, the supplemental benefit shall increase from \$450 to \$650 per month for Members who retire on or after October 1, 2015. This supplemental benefit is payable to service retirees (Early and Normal) and Members with vested deferred benefits who terminate employment.

Changes of assumption:

For measurement date 9/30/2019, amounts reported as changes of assumptions resulted from lowering the investment rate of return from 7.80% to 7.70%

For measurement date 9/30/18, the investment rate of return was lowered from 8.00% to 7.80%

For measurement date 09/30/2016, the inflation assumption rate was lowered from 3.00% to 2.70%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

For measurement date 09/30/2015, amounts reported as changes of assumptions were resulted from an actuarial experience study dated December 2, 2015.

For the 2016 Reporting Period Ending year, amounts reported as changes of assumptions were resulted from an actuarial experience study dated December 2, 2015. The Board has approved a number of changes to the actuarial assumptions including the following:

- The assumed rate of salary increases has been changed from a flat assumption of 6.00% per year to a service-based assumption table.
- The mortality table assumption has been changed from the RP-2000 Combined Healthy Mortality Table (sex distinct) with no adjustment for future mortality improvements for healthy lives and a 5-year set forward for disabled lives to the mortality table assumption that is in compliance with Chapter 2015-157, Florida Statutes. Specifically, the new mortality table assumption is the special risk mortality tables reflected in the Florida Retirement System Actuarial Valuation as of July 1, 2014.
- The assumed probability of Early Retirement has increased from 5.0% to 10.0% per year.
- The assumed probability of Normal Retirement has been changed from 100% retirement probability for any member who has satisfied the requirements for Normal Retirement eligibility to a table with a 50% probability at first eligibility, 75% the following year and 100% two (2) years following first eligibility.
- The assumed rate of termination has been changed from an age-based table to a service-based table.
- The assumed rate of disablement has been reduced in half at each age.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CONTRIBUTIONS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	Police Officers' Pension 9/30/2020	Police Officers' Pension 9/30/2019	Police Officers' Pension 9/30/2018	Police Officers' Pension 9/30/2017	Police Officers' Pension 9/30/2016	Police Officers' Pension 9/30/2015	Police Officers' Pension 9/30/2014
Actuarially determined contribution	\$ 1,584,017	\$ 1,321,483	\$ 1,271,961	\$ 1,290,387	\$ 1,688,178	\$ 1,604,869	\$ 1,704,540
Contributions in relation to the actuarially determined contributions	1,583,737	1,316,747	1,266,139	1,294,000	1,698,178	1,604,869	1,704,540
Contribution deficiency (excess)	\$ 280	\$ 4,736	\$ 5,822	\$ (3,613)	\$ (10,000)	\$ -	\$ -
Covered payroll	\$ 4,468,701	\$ 4,496,435	\$ 4,263,073	\$ 4,055,417	\$ 4,184,070	\$ 4,041,893	\$ 3,952,031
Contributions as a percentage of covered payroll	35.44%	29.28%	29.70%	31.91%	40.59%	39.71%	43.13%

Notes to Schedules:

Valuation Date: 10/1/2018 (AIS 3/10/2019)

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method.

Amortization Method: Level Percentage of Pay, closed.

Remaining Amortization Period: 30 Years (as of 10/01/2017).

Mortality Rate Healthy Active Lives: Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB.

Male: RP-2000 Generational, 10% Annuitant White Collar/90% Annuitant Blue Collar, Scale BB.

Healthy Inactive: Female: RP-2000 Generational, 100% Combined Healthy, White Collar, Scale BB.

Male: RP-2000 Generational, 10% Combined Healthy, White Collar/90% Annuitant Healthy Blue Collar, Scale BB.

Mortality Rate Disabled Lives: Female: 60% RP2000 Disabled Female set forward two years/40% Annuitant White Collar with no setback, no projection scale.

Male: 60% RP2000 Disabled Male setback four years/40% Annuitant White Collar with no setback, no projection scale.

Interest Rate: 8% per year, compounded annually, net of investment related expenses. This is supported by the target asset allocation of the trust and the expected long-term return by asset class.

Normal Retirement: Number of Years Following First

Eligibility	Retirement Probability
	50%
	75%
	100%

This assumption was approved by the Board in conjunction with our December 2, 2015 actuarial experience study.

Early Retirement: Commencing with the earliest Early Retirement Age (40), Members are assumed to retire with an immediate subsidized benefit at the rate of 10% per year. This assumption was approved by the Board in conjunction with our December 2, 2015 actuarial experience study.

Payroll Growth: 1.52% per year. The assumption is in compliance with Part VII of Chapter 112, Florida Statutes.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CONTRIBUTIONS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

Disability Rates: See table below (1207 * 0.5). It is assumed that 75% of disablements are service related.

Age	Probability
25	0.045%
35	0.07%
45	0.15%
55	0.48%
65	0.00%

The assumed rates of disablement were approved by the Board in conjunction with our December 2, 2015 actuarial experience study.

Termination Rates:

Service	Probability
<1	12.0%
1	11.5%
2	11.0%
3	10.5%
4	10.0%
5	8.0%
6	7.5%
7	7.0%
8	6.5%
9	6.0%
10	5.5%
11	5.0%
12	4.5%
13	4.0%
14	3.5%
15+	2.0%

This assumption was approved by the Board in conjunction with our December 2, 2015 actuarial experience study.

Salary Increases:

Service	Increase
<1	8.5%
1	7.5%
2	6.5%
3-10	5.5%
11+	5.0%

This assumption was approved by the Board in conjunction with our December 2, 2015 actuarial experience study.

Additionally, the projected salary in the year of retirement is increased on an individual basis to account for payouts of non-regular compensation.

Cost-of-Living:

2% per year from the later retirement of age 50 to Social Security Retirement Age.

Asset Valuation Method:

Each year, the Actuarial Value of Assets is brought forward using the historical geometric four-year average of Market Value Return (net-of-fees). It is possible that over time, this technique will produce an insignificant bias above or below the Market Value of Assets.

See independent auditor's report.

CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CHANGES IN NET PENSION
LIABILITY AND RELATED RATIOS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years

	Firefighters' Pension 9/30/2020	Firefighters' Pension 9/30/2019	Firefighters' Pension 9/30/2018	Firefighters' Pension 9/30/2017	Firefighters' Pension 9/30/2016	Firefighters' Pension 9/30/2015
Total Pension Liability						
Service cost	\$ 833,187	\$ 807,572	\$ 932,890	\$ 814,109	\$ 840,054	\$ 753,886
Interest	3,924,315	3,813,594	3,844,945	3,713,228	3,604,980	3,478,697
Changes in benefit terms	(627)					
Differences between expected and actual experience	(320,412)	158,830	(656,507)	(839,486)	196,997	
Changes in assumptions	576,569	556,455	(212,715)	1,689,388		
Contributions - buy back				20,069		
Benefit payments, including refunds of employee contributions	(3,211,705)	(3,434,408)	(3,709,120)	(4,030,129)	(2,495,847)	(2,984,580)
Net change in total pension liability	1,801,327	1,902,043	199,493	1,367,179	2,146,184	1,248,003
Total pension liability - beginning	51,091,324	49,189,281	48,989,788	47,622,609	45,476,425	44,228,422
Total pension liability - ending (a)	52,892,651	51,091,324	49,189,281	48,989,788	47,622,609	45,476,425
Plan Fiduciary Net Position						
Contributions - employer	1,942,755	1,912,733	1,730,909	1,641,064	1,568,772	1,433,019
Contributions - state	290,472	313,843	305,820	331,496	327,139	355,576
Contributions - employee	263,161	252,579	248,753	229,393	218,870	207,185
Contributions - buy back				20,069		
Net investment income	1,883,317	2,119,621	3,139,126	2,897,802	(1,162,379)	3,164,093
Benefit payments including refunds of employee contributions	(3,211,705)	(3,434,408)	(3,709,120)	(4,030,129)	(2,495,847)	(2,984,580)
Administrative expense	(45,233)	(58,383)	(38,203)	(38,737)	(33,019)	(26,647)
Net change in plan fiduciary net position	1,122,767	1,105,985	1,677,285	1,050,958	(1,576,464)	2,148,646
Plan fiduciary net position - beginning	36,119,426	35,013,441	33,336,156	32,285,198	33,861,662	31,713,016
Plan fiduciary net position - ending (b)	37,242,193	36,119,426	35,013,441	33,336,156	32,285,198	33,861,662
Net pension liability - ending (a) - (b)	<u>\$ 15,650,458</u>	<u>\$ 14,971,898</u>	<u>\$ 14,175,840</u>	<u>\$ 15,653,632</u>	<u>\$ 15,337,411</u>	<u>\$ 11,614,763</u>
Plan fiduciary net position as a percentage of the total pension	70.41%	70.70%	71.18%	68.05%	67.79%	74.46%
Covered payroll	\$ 3,508,805	\$ 3,367,671	\$ 3,316,702	\$ 3,058,582	\$ 3,402,962	\$ 2,656,214
Net pension liability as a percentage of covered payroll	446.03%	444.58%	427.41%	511.79%	450.71%	437.27%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CHANGES IN NET PENSION
LIABILITY AND RELATED RATIOS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

Notes to Schedules:

The Covered Payroll numbers shown are in compliance with GASB 82, except for the 09/30/2015 measurement period which includes DROP payroll.

Changes of benefit terms:

For measurement date 09/30/2019, amounts reported as changes of benefit terms resulted from the provisions of Chapter 112.816, Florida Statutes. The Statutes state that effective July 1, 2019, a death or disability (under the Plan's definition of total and permanent disability) for a Firefighter due to the diagnosis of cancer or circumstances that arise out of the treatment of cancer will be treated as duty-related.

For measurement date 09/30/2016, the 30-year maximum accrual benefit cap for future retirees has been removed. The new benefit cap will be 100% of Average Final Compensation.

Changes of assumption:

For measurement date 9/30/2019, amounts reported as changes of assumptions resulted from lowering the investment rate from 7.80% to 7.70% per year, net of investment related expenses.

For measurement date 9/30/2018, the investment rate of return was lowered from 7.9% to 7.8% per year net of investment related expenses.

For measurement date 09/30/2017, as a result of an actuarial experience study dated November 16, 2017, the following changes have been incorporated:

- * The assumed rate of investment return was lowered from 8.00% to 7.90% per year, net of investment related expenses.
- * The assumed rates of salary increases were amended from a flat rate of 6.00% per year to a service-based table.
- * As mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed from the rates used by the Florida Retirement System actuary in July 1, 2015 actuarial valuation to the rates used in the July 1, 2016 actuarial valuation for special risk lives.
- * The assumed rates of retirement were amended to remove the assumption that members eligible for normal retirement on the valuation date will continue employment for one additional year. Additionally, the retirement rates were amended to be 75% upon completion of 25 or 26 years of service (previously 100% at completion of 25 years), and the assumed rates of early retirement were amended from 2% per year to 0% per year.
- * The assumed rates of withdrawal were amended from an age-based table to a service-based table.
- * The assumed rates of disablement were reduced at each age by 30%.
- * The payroll growth assumption was reduced from 0.9% to 0.0% per year.
- * Prior to measuring the impact of the assumption changes stated directly above, a "fresh start" to the existing Unfunded Actuarial Accrued Liability (UAAL) was implemented. The "fresh start" effectively consolidated all existing UAAL layers into one single layer which will be amortized over a 16-year period. As approved by the Board of Trustees, all future UAAL layers will be amortized as a level dollar over a 15-year period.

For measurement date 09/30/2016, as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees.

The inflation assumption rate was lowered from 3.00% to 2.70%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CONTRIBUTIONS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	Firefighters' Pension 9/30/2020	Firefighters' Pension 9/30/2019	Firefighters' Pension 9/30/2018	Firefighters' Pension 9/30/2017	Firefighters' Pension 9/30/2016	Firefighters' Pension 9/30/2015	Firefighters' Pension 9/30/2014
Actuarially determined contribution	\$ 2,430,902	\$ 2,231,911	\$ 2,252,865	\$ 2,003,301	\$ 1,969,699	\$ 1,895,911	\$ 1,788,595
Contributions in relation to the actuarially determined contributions	2,450,101	2,233,227	2,226,576	2,036,729	1,972,560	1,895,911	1,788,595
Contribution deficiency (excess)	\$ (19,199)	\$ (1,316)	\$ 26,289	\$ (33,428)	(2,861)	-	-
Covered payroll	\$ 3,591,012	\$ 3,508,805	\$ 3,367,671	\$ 3,316,702	\$ 3,058,582	\$ 3,402,962	\$ 2,656,214
Contributions as a percentage of covered payroll	68.23%	63.65%	66.12%	61.41%	64.49%	55.71%	67.34%

Notes to Schedules:

Valuation Date: 10/1/2018 (AIS 11/18/2019)

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method. The following loads are utilized for determination of the Total Required Contribution:
- Interest - a half-year, based on the 7.9% assumption.
- Salary - a full-year, based on the 5.9% assumption.

Amortization Method: Level Percentage of Pay, Layered closed

Remaining Amortization Period: 30 Years (as of 10/01/2017)

Mortality Rate Healthy Lives: Female: RP-2000 Generational, 100% Combined Healthy, White Collar, Scale BB.
Male: RP-2000 Generational, 10% Annuitant White Collar/90% Annuitant Blue Collar, Scale BB.

Mortality Rate Disabled Lives: Female: 60% RP-2000 Disabled Female set forward two years/40% Annuitant White Collar with no setback, no projection scale.
Male: 60% RP2000 Disabled Male setback four years/40% Annuitant White Collar with no setback, no projection scale.

The above assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumption used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2015 FRS valuation report. We feel this assumption sufficiently accommodates future mortality improvements.

Interest Rate: 7.9% per year, compounded annually, net of investment related expenses.

Retirement Age:	Age	Service	Rate
	55+	Less than 25 years	100.0%
	All	25 years	75.0%
	All	26 years	75.0%
	All	27+ years	100.0%

The assumed rates were approved in conjunction with an actuarial experience study dated November 2017.

Early Retirement: Commencing with the eligibility for Early Retirement Age (45), Members are assumed to retire with an immediate subsidized benefit at the rate of 0% per year.

Disability and Termination Rates: See table below. It is assumed that 75% of disablements are service related.

Disability Rates		Termination Rates	
Age	Rate	Service	Rate
20	0.049%	<10	6.0%
30	0.077%	10-15	4.0%
40	0.130%	16+	2.0%
50	0.357%		

The assumed rates were approved in conjunction with an actuarial experience study dated November 2017.

Salary Increases:	Service	Rate
	<1	10.00%
	1-9	5.50%
	10-15	5.50%
	16+	4.50%

The assumed rates were approved in conjunction with an actuarial experience study dated November 2017.

Payroll Growth: 0.9% per year

Cost-of-Living Increase: 3% per year from retirement to Social Security Retirement Age.

Asset Valuation Method: Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric four-year average of Market Value Return (net-of-fees). It is possible that over time this technique will produce an insignificant bias above or below the Market Value of Assets.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CHANGES IN NET PENSION
LIABILITY AND RELATED RATIOS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	Senior Management Pension 9/30/2020	Senior Management Pension 9/30/2019	Senior Management Pension 9/30/2018	Senior Management Pension 9/30/2017	Senior Management Pension 9/30/2016	Senior Management Pension 9/30/2015	Senior Management Pension 9/30/2014
Total Pension Liability							
Service cost	\$ 130,384	\$ 110,201	\$ 120,363	\$ 132,908	\$ 111,867	\$ 77,922	\$ 82,808
Interest	252,856	248,762	251,099	225,197	175,476	230,283	194,644
Differences Between Expected and Actual Experience	(54,748)	(75,694)	(196,369)	85,036	(14,017)	58,580	
Changes in Assumptions				178,858	599,329	(250,495)	
Benefit payments, including refunds of employee contributions	(210,248)	(244,545)	(187,835)	(238,268)	(181,415)	(178,688)	(119,587)
Net change in total pension liability	118,244	38,724	(12,742)	383,731	691,240	(62,398)	157,865
Total pension liability - beginning	3,584,188	3,545,464	3,558,206	3,174,475	2,483,235	2,545,633	2,387,768
Total pension liability - ending (a)	3,702,432	3,584,188	3,545,464	3,558,206	3,174,475	2,483,235	2,545,633
Plan Fiduciary Net Position							
Contributions - employer	85,472	126,650	133,443	120,859	94,097	75,852	83,416
Contributions - employee	59,447	60,396	51,728	56,300	57,925	54,179	59,205
Net investment income	226,738	174,734	234,985	378,842	218,716	1,838	218,211
Benefit payments including refunds of employee contributions	(210,248)	(244,545)	(187,835)	(238,268)	(181,415)	(174,790)	(142,266)
Administrative expense	(14,464)	(14,254)	(21,537)	(22,323)	(15,276)	(18,501)	(18,611)
Net change in plan fiduciary net position	146,945	102,981	210,784	295,410	174,047	(61,422)	199,955
Plan fiduciary net position - beginning	3,468,590	3,365,609	3,154,825	2,859,415	2,685,368	2,746,790	2,546,835
Plan fiduciary net position - ending (b)	3,615,535	3,468,590	3,365,609	3,154,825	2,859,415	2,685,368	2,746,790
Net pension liability - ending (a) - (b)	\$ 86,897	\$ 115,598	\$ 179,855	\$ 403,381	\$ 315,060	\$ (202,133)	\$ (201,157)
Plan fiduciary net position as a percentage of the total pension	97.65%	96.77%	94.93%	88.66%	90.08%	108.14%	107.90%
Covered payroll	\$ 1,380,552	\$ 1,124,599	\$ 1,147,863	\$ 1,338,740	\$ 1,203,982	\$ 1,177,075	\$ 1,250,562
Net pension liability as a percentage of covered payroll	6.29%	10.28%	15.67%	30.13%	26.17%	Not applicable	Not applicable

Notes to Schedule;

The amortization period for demographic experience and assumption changes was 10.56 years for the 2014/15 fiscal year, 9.71 years for the 2015/16 fiscal year, 4.97 years for the 2016/17 fiscal year, 4.72 years for the 2017/18 fiscal year, and 4.59 years for the 2018/19 fiscal year.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CONTRIBUTIONS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	Senior Management Pension 9/30/2020	Senior Management Pension 9/30/2019	Senior Management Pension 9/30/2018	Senior Management Pension 9/30/2017	Senior Management Pension 9/30/2016	Senior Management Pension 9/30/2015	Senior Management Pension 9/30/2014
Actuarially determined contribution	\$ 85,472	\$ 122,134	\$ 133,443	\$ 120,859	\$ 94,097	\$ 77,852	\$ 83,416
Contributions in relation to the actuarially determined contributions	85,472	126,650	133,443	120,859	94,097	77,852	83,416
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ 4,516</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 1,380,552	\$ 1,124,599	\$ 1,147,863	\$ 1,338,740	\$ 1,203,982	\$ 1,177,075	\$ 1,250,562
Contributions as a percentage of covered payroll	6.19%	11.26%	11.63%	9.03%	7.82%	6.61%	6.67%

Notes to Schedules:

Actuarially determined contribution rates are calculated as of October 1, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method:	Aggregate actuarial cost method
Amortization Method:	Level Percentage of Pay, Open
Remaining Amortization Period:	30 Years (as of 10/01/2018)
Asset Valuation Method:	Market Value
Inflation:	2.77% per year
Salary Increases:	4%
Interest Rate:	7% per year, compounded annually, net of investment related expenses.
Retirement Age:	Age 59 with 10 years of credited service for Category I employees, or age 59 with 6 years of credited service for Category II and III employees. Categories are as follows: Category I - Designated managers and directors and the City Engineer. Category II - City Commission, Assistant City Manager, and City Clerk. Category III - City Manager.
Mortality:	Sex-distinct rates set forth in the RP 2000 Combined Mortality Table, with full generational improvements in mortality using Scale BB.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF PROPORTIONATE SHARE OF
NET PENSION LIABILITY
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	Florida Retirement System 9/30/2020	Florida Retirement System 9/30/2019	Florida Retirement System 9/30/2018	Florida Retirement System 9/30/2017	Florida Retirement System 9/30/2016	Florida Retirement System 9/30/2015
City's proportion of the net pension liability	0.003033245%	0.004179199%	0.004192135%	0.005168281%	0.005341020%	0.007041064%
City's proportionate share of the net pension liability	\$ 1,314,653	\$ 1,439,258	\$ 1,262,693	\$ 1,528,743	\$ 1,348,612	\$ 909,448
City's covered payroll	\$ 1,077,402	\$ 1,434,755	\$ 1,485,888	\$ 1,709,792	\$ 1,783,283	\$ 2,166,895
City's proportionate share of the net pension liability as a percentage of its covered payroll	122.02%	100.31%	84.98%	89.41%	75.63%	41.97%
Plan fiduciary net position as a percentage of the total pension liability	78.85%	82.61%	84.26%	83.39%	84.88%	92.00%

Notes to Schedules:

The amounts presented were determined by an actuarial valuation on July 1 of the fiscal year. The measurement period and measurement date is June 30 of the fiscal year.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CONTRIBUTIONS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	Florida Retirement System 9/30/2020	Florida Retirement System 9/30/2019	Florida Retirement System 9/30/2018	Florida Retirement System 9/30/2017	Florida Retirement System 9/30/2016	Florida Retirement System 9/30/2015
Actuarially determined contribution	\$ 105,899	\$ 125,644	\$ 119,349	\$ 133,004	\$ 132,720	\$ 133,750
Contributions in relation to the actuarially determined contributions	<u>105,899</u>	<u>125,644</u>	<u>119,349</u>	<u>133,004</u>	<u>132,720</u>	<u>133,750</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 1,044,659	\$ 1,373,757	\$ 1,455,964	\$ 1,665,463	\$ 1,761,327	\$ 1,979,255
Contributions as a percentage of covered payroll	10.14%	9.15%	8.20%	7.99%	7.54%	6.76%

Notes to Schedules:

Actuarially determined contribution rates are calculated as of July 1, one year prior to the end of the plan year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method:	Individual Entry Age Normal
Amortization Method:	Level Percent, Closed, Layered
Remaining Amortization Period:	30 Years
Asset Valuation Method:	5 years, Asymptotic, 80%-120% of fair market value
Inflation:	2.40%
Salary Increases:	0.65%
Investment Rate of Return:	7.00%
Cost of Living Adjustments:	3% for pre-July 2011 benefit service; 0% thereafter
Mortality:	PUB-2010 base table varies by member category and gender, projected generationally with Scale MP-2018

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF PROPORTIONATE SHARE OF
NET PENSION LIABILITY
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	Health Insurance Subsidy Program 9/30/2020	Health Insurance Subsidy Program 9/30/2019	Health Insurance Subsidy Program 9/30/2018	Health Insurance Subsidy Program 9/30/2017	Health Insurance Subsidy Program 9/30/2016	Health Insurance Subsidy Program 9/30/2015
City's proportion of the net pension liability	0.003120317%	0.004281595%	0.004510270%	0.005285613%	0.005781922%	0.007153432%
City's proportionate share of the net pension liability	\$ 380,986	\$ 479,068	\$ 477,372	\$ 565,162	\$ 673,859	\$ 729,538
City's covered payroll	\$ 1,077,402	\$ 1,434,755	\$ 1,485,888	\$ 1,709,792	\$ 1,783,283	\$ 2,166,895
City's proportionate share of the net pension liability as a percentage of its covered payroll	35.36%	33.39%	32.13%	33.05%	37.79%	33.67%
Plan fiduciary net position as a percentage of the total pension liability	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%

Notes to Schedules:

The amounts presented were determined by an actuarial valuation on July 1 of the fiscal year. The measurement period and measurement date is June 30 of the fiscal year.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF CONTRIBUTIONS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	Health Insurance Subsidy Program 9/30/2020	Health Insurance Subsidy Program 9/30/2019	Health Insurance Subsidy Program 9/30/2018	Health Insurance Subsidy Program 9/30/2017	Health Insurance Subsidy Program 9/30/2016	Health Insurance Subsidy Program 9/30/2015
Actuarially determined contribution	\$ 17,341	\$ 22,804	\$ 24,169	\$ 27,647	\$ 29,402	\$ 27,071
Contributions in relation to the contributions	17,341	22,804	24,169	27,647	29,402	27,071
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 1,044,659	\$ 1,373,757	\$ 1,455,964	\$ 1,665,463	\$ 1,771,190	\$ 2,003,319
Contributions as a percentage of covered payroll	1.66%	1.66%	1.66%	1.66%	1.66%	1.35%

Notes to Schedules:

Actuarially determined contribution rates are calculated as of July 1, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method:	Individual Entry Age
Amortization Method:	Level Percent, Closed, Layered
Remaining Amortization Period:	30 years
Asset Valuation Method:	5 years, Asymptotic, 80%-120% of fair market value
Inflation:	2.40%
Salary Increases:	0.65%
Investment Rate of Return:	7.00%
Cost of Living Adjustments:	3% for pre-July 2011 benefit service; 0% thereafter
Mortality:	Generational RP-2000 with Projection Scale BB

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULES OF INVESTMENT RETURNS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u>	<u>9/30/2014</u>
	<u>Police Officers'</u>						
Annual Money-Weighted Rate of Return Net of Investment Expense	7.93%	7.32%	6.89%	9.15%	9.14%	(3.19%)	10.49%
	<u>Firefighters'</u>						
Annual Money-Weighted Rate of Return Net of Investment Expense	3.33%	5.26%	6.16%	9.71%	9.15%	(3.45%)	10.13%
	<u>Senior Management</u>						
Annual Money-Weighted Rate of Return Net of Investment Expense	6.29%	4.94%	7.50%	13.41%	8.23%	0.07%	8.60%
	<u>Florida Retirement System</u>						
Annual Money-Weighted Rate of Return Net of Investment Expense	3.35%	5.98%	9.28%	13.59%	0.57%	3.77%	17.57%
	<u>Health Insurance Subsidy</u>						
Annual Money-Weighted Rate of Return Net of Investment Expense	3.35%	5.98%	9.28%	13.59%	0.57%	3.77%	17.57%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULE OF CHANGE IN NET OPEB
LIABILITY AND RELATED RATIOS
REQUIRED SUPPLEMENTARY INFORMATION
FISCAL YEAR ENDED SEPTEMBER 30, 2020
Last 10 Fiscal Years**

	OPEB 9/30/2020	OPEB 9/30/2019	OPEB 9/30/2018
Total OPEB Liability			
Service cost	\$ 162,171	\$ 162,702	\$ 202,889
Interest	66,610	140,393	140,999
Changes in Assumptions	297,345	(293,437)	
Difference between actual and expected experience	(1,150,573)	(611,146)	
Benefit payments, including refunds of employee contributions	(173,069)	(239,660)	(271,432)
Net change in total pension liability	(797,516)	(841,148)	72,456
Total OPEB liability - beginning	3,036,531	3,877,679	3,805,223
Total OPEB liability - ending (a)	2,239,015	3,036,531	3,877,679
Plan Fiduciary Net Position			
Contributions - employer			
Contributions - employee			
Net investment income			
Benefit payments including refunds of employee contributions			
Administrative expense			
Net change in plan fiduciary net position			
Plan fiduciary net position - beginning			
Plan fiduciary net position - ending (b)			
Net OPEB liability - ending (a) - (b)	\$ 2,239,015	\$ 3,036,531	\$ 3,877,679
Plan fiduciary net position as a percentage of the total OPEB			
Covered payroll	\$ 16,996,166	\$ 18,201,713	\$ 17,336,337
Net OPEB liability as a percentage of covered payroll	13.17%	16.68%	22.37%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, we have only presented information for those years for which information is available.

See independent auditor's report.

COMBINING AND INDIVIDUAL FINANCIAL STATEMENTS AND SCHEDULES

THIS SUBSECTION CONTAINS THE FOLLOWING:

- NON-MAJOR GOVERNMENTAL FUNDS

- BUDGET TO ACTUAL COMPARISON – GENERAL FUND

- SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE – BUDGET (GAAP BASIS) AND ACTUAL – OTHER MAJOR AND NON-MAJOR GOVERNMENTAL FUNDS

- INTERNAL SERVICE FUNDS

- FIDUCIARY FUNDS



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NON-MAJOR GOVERNMENTAL FUNDS

Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Infrastructure Surtax – This special revenue fund is used to account for local option infrastructure sales surtax (pursuant to Florida Statutes 212.055) to provide for the construction of various infrastructure improvements including park and recreation improvements, street resurfacing, and street reconstruction.

General Grants - This special revenue fund is used to account for revenues received from various state and federal agencies other than grants accounted for in other special revenue funds.

Community Planning and Development – This special revenue fund accounts for revenues from the Department of Housing and Urban Development and expenditures of these funds.

State Housing Initiative Partnership – City and County – These special revenue funds are used to account for revenues received from the State Housing Initiative Partnership program.

Panama City Florida Hurricane Disaster Relief Fund – This special revenue fund is used to account for charitable contributions for Hurricane Michael relief.

Panama City Community Redevelopment Agency – St. Andrews, Downtown, Downtown North, and Millville – These special revenue funds are used to account for revenues derived from the incremental increases in ad valorem taxes levied each year by taxing authorities on taxable real property in the project areas.

Disaster Fund – This special revenue fund is used to account for revenues received from small disasters.

Debt Service Funds

Debt service funds account for the payment of principal and interest on debt reported in the general long-term debt account group.

The *Capital Improvement Taxable Revenue Refunding Note, Series 2013A*, accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the 2013A note.

The *Capital Improvement Revenue Note, Series 2013B*, accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the 2013B note.

The *Capital Improvement Revenue Note, Series 2016*, accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the 2016 note.

The *Revenue Note, Series 2008 (Modified)* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the 2008 revenue note.

The *Capital Improvement Revenue Note, Series 2018*, accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the 2018 note.

The *Infrastructure Sales Surtax Revenue Note, Series 2018*, accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the 2018 note.

The *Hurricane Recovery Revenue Note and Refunding, Series 2019*, accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the 2019 note.



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**CITY OF PANAMA CITY, FLORIDA
COMBINING BALANCE SHEET
NON-MAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2020**

Special Revenue

ASSETS	Infrastructure Surtax	General Grants	Disaster Fund	Community Planning and Development	State Housing Initiative Partnership City
Assets:					
Cash and cash equivalents	\$ 3,840,683			\$ 94,108	\$ 7,356,273
Due from other governmental entities	275,343	\$ 264,683	\$ 233,655	368,351	
Due from other funds				37,079	867,218
Prepaid items				66,456	
Inventories				124,761	3,849,251
Notes receivable				1,172,454	3,603,119
Total Assets	\$ 4,116,026	\$ 264,683	\$ 233,655	\$ 1,863,209	\$ 15,675,861
LIABILITIES AND FUND BALANCES					
Liabilities:					
Accounts payable			\$ 49,278	\$ 5,374	\$ 477,033
Due to other funds		\$ 154,095	246,792	660,767	75,711
Due to other governmental entities					
Accrued salaries				5,418	5,489
Total liabilities		154,095	296,070	671,559	558,233
Deferred Inflows of Resources:					
Deferred inflows of resources					
Fund Balances:					
Non-Spendable				191,217	3,849,251
Spendable:					
Restricted	\$ 4,116,026	110,588		1,000,433	11,268,377
Unassigned			(62,415)		
Total fund balances	4,116,026	110,588	(62,415)	1,191,650	15,117,628
Total Liabilities and Fund Balances	\$ 4,116,026	\$ 264,683	\$ 233,655	\$ 1,863,209	\$ 15,675,861

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 COMBINING BALANCE SHEET
 NON-MAJOR GOVERNMENTAL FUNDS
 SEPTEMBER 30, 2020**

Special Revenue					
State Housing Initiative Partnership County	Panama City Florida Hurricane Disaster Relief Fund	Panama City Community Redevelopment Agency St. Andrews	Panama City Community Redevelopment Agency Downtown	Panama City Community Redevelopment Agency Downtown North	Panama City Community Redevelopment Agency Millville
\$ 116,421	\$ 364,085	\$ 664,043	\$ 388,313	\$ 947,859	\$ 359,646
2,588,071		45,132	26,585	26,128	26,653
3,229				1,320	
				213,203	
				327,744	36,672
<u>\$ 2,707,721</u>	<u>\$ 364,085</u>	<u>\$ 709,175</u>	<u>\$ 414,898</u>	<u>\$ 1,516,254</u>	<u>\$ 422,971</u>
\$ 918,593	\$ 12,999	\$ 1,197	\$ 195	\$ 22,887	\$ 1,515
1,008,376	7,880	9,587	9,587	82,277	9,587
251,616					
4,830		801	801	801	869
<u>2,183,415</u>	<u>20,879</u>	<u>11,585</u>	<u>10,583</u>	<u>105,965</u>	<u>11,971</u>
992,156					
				214,523	
	343,206	697,590	404,315	1,195,766	411,000
(467,850)					
<u>(467,850)</u>	<u>343,206</u>	<u>697,590</u>	<u>404,315</u>	<u>1,410,289</u>	<u>411,000</u>
<u>\$ 2,707,721</u>	<u>\$ 364,085</u>	<u>\$ 709,175</u>	<u>\$ 414,898</u>	<u>\$ 1,516,254</u>	<u>\$ 422,971</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 COMBINING BALANCE SHEET
 NON-MAJOR GOVERNMENTAL FUNDS
 SEPTEMBER 30, 2020**

	Debt Service			
ASSETS	Capital Improvement Taxable Revenue Refunding Note, Series 2013A	Capital Improvement Revenue Note, Series 2013B	Capital Improvement Revenue Note, Series 2016	Revenue Note, Series 2008 (Modified)
Assets:				
Cash and cash equivalents		\$ 1,011,340	\$ 63,806	\$ 97,077
Due from other governmental entities				
Due from other funds				
Prepaid items				
Inventories				
Notes receivable				
Total Assets		\$ 1,011,340	\$ 63,806	\$ 97,077
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable				
Due to other funds				\$ 13,906
Due to other governmental entities				
Accrued salaries				
Total liabilities				13,906
Deferred Inflows of Resources:				
Deferred inflows of resources				
Fund Balances:				
Non-Spendable				
Spendable:				
Restricted		\$ 1,011,340	\$ 63,806	83,171
Unassigned				
Total fund balances		1,011,340	63,806	83,171
Total Liabilities and Fund Balances		\$ 1,011,340	\$ 63,806	\$ 97,077

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 COMBINING BALANCE SHEET
 NON-MAJOR GOVERNMENTAL FUNDS
 SEPTEMBER 30, 2020**

Debt Service			
Capital Improvement Revenue Note, Series 2018	Infrastructure Sales Surtax Revenue Note, Series 2018	Hurricane Recovery and Refunding Revenue Note, Series 2019	Total Non-Major Governmental Funds
\$ 1,204,063	\$ 1,960,359	\$ 803,931	\$ 19,272,007
			3,730,103
			1,032,024
			67,776
			4,187,215
			5,139,989
\$ 1,204,063	\$ 1,960,359	\$ 803,931	\$ 33,429,114
			1,489,071
			2,278,565
			251,616
			19,009
			4,038,261
			992,156
			4,254,991
\$ 1,204,063	\$ 1,960,359	\$ 803,931	24,673,971
			(530,265)
1,204,063	1,960,359	803,931	28,398,697
\$ 1,204,063	\$ 1,960,359	\$ 803,931	\$ 33,429,114

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
 CHANGES IN FUND BALANCES
 NON-MAJOR GOVERNMENTAL FUNDS
 FISCAL YEAR ENDED SEPTEMBER 30, 2020**

Special Revenue

	Infrastructure Surtax	General Grants	Disaster Fund	Community Planning and Development	State Housing Initiative Partnership City
Revenues:					
Intergovernmental		\$ 239,116	\$ 233,655	\$ 353,462	\$ 8,650,217
Taxes	\$ 3,405,468				
Investment earnings	39,564	227		2,926	43,958
Miscellaneous		13,097		6,411	237,516
Total revenues	<u>3,445,032</u>	<u>252,440</u>	<u>233,655</u>	<u>362,799</u>	<u>8,931,691</u>
Expenditures:					
Current:					
Economic environment			293,304	231,163	1,358,494
Public Safety		52,020			
Debt service-					
Principal retirement					
Interest and other charges					
Capital outlay		185,058	2,766	247,485	
Total expenditures		<u>237,078</u>	<u>296,070</u>	<u>478,648</u>	<u>1,358,494</u>
Excess (deficiency) of revenues over (under) expenditures	<u>3,445,032</u>	<u>15,362</u>	<u>(62,415)</u>	<u>(115,849)</u>	<u>7,573,197</u>
Other Financing					
Sources (Uses):					
Insurance proceeds				214,237	277,134
Transfers in					
Transfers out	(5,657,586)	(13,095)		(63,559)	(26,246)
Total other financing sources (uses)	<u>(5,657,586)</u>	<u>(13,095)</u>		<u>150,678</u>	<u>250,888</u>
Net change in fund balances	(2,212,554)	2,267	(62,415)	34,829	7,824,085
Fund Balances:					
Beginning of year	6,328,580	108,321		1,156,821	7,293,543
End of year	<u>\$ 4,116,026</u>	<u>\$ 110,588</u>	<u>\$ (62,415)</u>	<u>\$ 1,191,650</u>	<u>\$ 15,117,628</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
 CHANGES IN FUND BALANCES
 NON-MAJOR GOVERNMENTAL FUNDS
 FISCAL YEAR ENDED SEPTEMBER 30, 2020**

Special Revenue						
State Housing Initiative Partnership County	Panama City Florida Hurricane Disaster Relief Fund	Panama City Community Redevelopment Agency St. Andrews	Panama City Community Redevelopment Agency Downtown	Panama City Community Redevelopment Agency Downtown North	Panama City Community Redevelopment Agency Millville	
\$ 1,590,203		\$ 395,029	\$ 128,395	\$ 857,411	\$ 237,143	
3,080	\$ 1,394	4,640	4,414	5,940	1,387	
6	218,423	22	5	522,746	219,149	
<u>1,593,289</u>	<u>219,817</u>	<u>399,691</u>	<u>132,814</u>	<u>1,386,097</u>	<u>457,679</u>	
2,817,637	102,286	285,643	232,067	1,144,006	102,090	
		3,517	3,517	372,285		
<u>2,817,637</u>	<u>102,286</u>	<u>289,160</u>	<u>235,584</u>	<u>1,516,291</u>	<u>102,090</u>	
(1,224,348)	117,531	110,531	(102,770)	(130,194)	355,589	
				296,078		
(22,953)		(8,025)	(3,279)	(53,440)	(160,707)	
(22,953)		(8,025)	(3,279)	242,638	(160,707)	
(1,247,301)	117,531	102,506	(106,049)	112,444	194,882	
779,451	225,675	595,084	510,364	1,297,845	216,118	
<u>\$ (467,850)</u>	<u>\$ 343,206</u>	<u>\$ 697,590</u>	<u>\$ 404,315</u>	<u>\$ 1,410,289</u>	<u>\$ 411,000</u>	

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
 CHANGES IN FUND BALANCES
 NON-MAJOR GOVERNMENTAL FUNDS
 FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Debt Service			
	Capital Improvement Taxable Revenue Refunding Note, Series 2013A	Capital Improvement Revenue Note, Series 2013B	Capital Improvement Revenue Note, Series 2016	Revenue Note, Series 2008 (Modified)
Revenues:				
Intergovernmental				
Taxes				
Investment earnings	\$ 279	\$ 2,815	\$ 240	\$ 714
Miscellaneous				
Total revenues	279	2,815	240	714
Expenditures:				
Current:				
Economic environment				
Public Safety				
Debt service-				
Principal retirement	237,000	865,000	201,000	146,000
Interest and other charges	2,654	227,705	49,742	10,845
Capital outlay				
Total expenditures	239,654	1,092,705	250,742	156,845
Excess (deficiency) of revenues over (under) expenditures	(239,375)	(1,089,890)	(250,502)	(156,131)
Other Financing				
Sources (Uses):				
Insurance proceeds				
Transfers in		1,100,562	250,802	157,428
Transfers out	(4,044)			
Total other financing sources (uses)	(4,044)	1,100,562	250,802	157,428
Net change in fund balances	(243,419)	10,672	300	1,297
Fund Balances:				
Beginning of year	\$ 243,419	1,000,668	63,506	81,874
End of year	\$ 243,419	\$ 1,011,340	\$ 63,806	\$ 83,171

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
 CHANGES IN FUND BALANCES
 NON-MAJOR GOVERNMENTAL FUNDS
 FISCAL YEAR ENDED SEPTEMBER 30, 2020**

Debt Service			
Capital Improvement Revenue Note, Series 2018	Infrastructure Sales Surtax Revenue Note, Series 2018	Hurricane Recovery and Refunding Revenue Note, Series 2019	Total Non-Major Governmental Funds
			\$ 12,684,631
			3,405,468
\$ 3,469	\$ 5,290	\$ 884	121,221
			1,217,375
3,469	5,290	884	17,428,695
			6,566,690
			52,020
913,000	1,670,000		4,032,000
510,461	430,803	984,953	2,217,163
			814,628
1,423,461	2,100,803	984,953	13,682,501
(1,419,992)	(2,095,513)	(984,069)	3,746,194
			787,449
1,438,396	2,157,586	1,788,000	6,892,774
			(6,012,934)
1,438,396	2,157,586	1,788,000	1,667,289
18,404	62,073	803,931	5,413,483
1,185,659	1,898,286		22,985,214
\$ 1,204,063	\$ 1,960,359	\$ 803,931	\$ 28,398,697

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
GENERAL FUND
SCHEDULE OF EXPENDITURES BY DEPARTMENT - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Original Budget	Final Budget	Actual	Variance
Legislative	\$ 353,516	\$ 353,516	\$ 291,499	\$ 62,017
Executive	1,010,659	1,036,048	1,018,554	17,494
Finance and Administration - City Clerk	1,017,543	1,005,609	966,681	38,928
Finance and Administration - Purchasing	42,868	39,677	30,988	8,689
Finance and Administration - Human Resources	545,339	542,866	441,376	101,490
Finance and Administration - Data Processing	866,092	996,478	992,894	3,584
Finance and Administration - Logistics	252,841	252,841	244,153	8,688
Finance and Administration - Legal Counsel	552,200	1,127,200	1,124,733	2,467
Public Works - Engineering	1,446,672	1,849,318	1,765,459	83,859
Public Works - Street	4,389,560	4,410,137	3,140,642	1,269,495
Public Works - Other	1,004,331	1,000,577	880,402	120,175
Police	12,148,812	12,146,824	11,718,891	427,933
Fire	8,459,167	8,419,858	8,290,729	129,129
Leisure Services	2,243,625	2,303,543	2,234,991	68,552
Non-departmental	<u>2,315,564</u>	<u>2,303,756</u>	<u>2,126,588</u>	<u>177,168</u>
Total General Fund Expenditures by Department	<u><u>\$ 36,648,789</u></u>	<u><u>\$ 37,788,248</u></u>	<u><u>\$ 35,268,580</u></u>	<u><u>\$ 2,519,668</u></u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
HURRICANE MICHAEL
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Grants		\$ 373,161	\$ 4,437,842	\$ 4,064,681
Investment earnings		33,931	33,931	
Miscellaneous			72,690	72,690
Total revenues		<u>407,092</u>	<u>4,544,463</u>	<u>4,137,371</u>
Expenditures:				
Current:				
General government		29,622,172	30,371,546	(749,374)
Public safety		74,188	248,049	(173,861)
Transportation		128,456	117,164	11,292
Economic environment		5,000	4,170	830
Culture/recreation		131,938	1,059,408	(927,470)
Capital outlay:				
General government		89,402	469,643	(380,241)
Public safety		68,000	849,712	(781,712)
Transportation			82,728	(82,728)
Economic environment		4,944	4,622	322
Culture/recreation		564,740	4,214,369	(3,649,629)
Total expenditures		<u>30,688,840</u>	<u>37,421,411</u>	<u>(6,732,571)</u>
Deficiency of revenues under expenditures		(30,281,748)	(32,876,948)	(2,595,200)
Other Financing Sources (Uses):				
Insurance proceeds		1,048,709	12,543,836	11,495,127
Proceeds from long-term debt		10,000,000	10,000,000	
Total other financing sources (uses)		<u>11,048,709</u>	<u>22,543,836</u>	<u>11,495,127</u>
Net change in fund balance		(19,233,039)	(10,333,112)	8,899,927
Fund Balance:				
Beginning of year	\$ 78,759,785	78,759,785	78,759,785	
Change in accounting estimate		(29,230,993)	(29,230,993)	
Beginning of year, as restated	<u>\$ 78,759,785</u>	<u>49,528,792</u>	<u>49,528,792</u>	
End of year	<u>\$ 157,519,570</u>	<u>\$ 30,295,753</u>	<u>\$ 39,195,680</u>	<u>\$ 8,899,927</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 INFRASTRUCTURE SURTAX
 SCHEDULE OF REVENUES, EXPENDITURES, AND
 CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
 FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Taxes	\$ 3,200,000	\$ 3,200,000	\$ 3,405,468	\$ 205,468
Investment earnings			39,564	39,564
Total revenues	<u>3,200,000</u>	<u>3,200,000</u>	<u>3,445,032</u>	<u>245,032</u>
Expenditures:				
Capital outlay	<u>1,000,000</u>	<u>20,000</u>		<u>20,000</u>
Excess of revenues over expenditures	<u>2,200,000</u>	<u>3,180,000</u>	<u>3,445,032</u>	<u>265,032</u>
Other Financing Sources (Uses):				
Transfers - out	<u>(5,711,235)</u>	<u>(5,711,235)</u>	<u>(5,657,586)</u>	<u>53,649</u>
Net change in fund balance	(3,511,235)	(2,531,235)	(2,212,554)	318,681
Fund Balance:				
Beginning of year	<u>6,328,580</u>	<u>6,328,580</u>	<u>6,328,580</u>	
End of year	<u>\$ 2,817,345</u>	<u>\$ 3,797,345</u>	<u>\$ 4,116,026</u>	<u>\$ 318,681</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
GENERAL GRANTS
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental		\$ 316,206	\$ 239,116	\$ (77,090)
Investment Earnings			227	227
Miscellaneous	\$ 13,000	13,000	13,097	97
Total revenues	<u>13,000</u>	<u>329,206</u>	<u>252,440</u>	<u>(76,766)</u>
Expenditures:				
Current:				
Public Safety		96,660	52,020	44,640
Capital outlay		317,989	185,058	132,931
Total expenditures		<u>414,649</u>	<u>237,078</u>	<u>177,571</u>
Excess (deficiency) of revenues over (under) expenditures	<u>13,000</u>	<u>(85,443)</u>	<u>15,362</u>	<u>100,805</u>
Other Financing Sources (Uses):				
Transfers in		79,694		(79,694)
Transfers out	(13,000)	(13,000)	(13,095)	(95)
Total other financing sources (uses)	<u>(13,000)</u>	<u>66,694</u>	<u>(13,095)</u>	<u>(79,789)</u>
Net change in fund balance		(18,749)	2,267	21,016
Fund Balance:				
Beginning of year	<u>108,321</u>	<u>108,321</u>	<u>108,321</u>	
End of year	<u>\$ 108,321</u>	<u>\$ 89,572</u>	<u>\$ 110,588</u>	<u>\$ 21,016</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
DISASTER FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental			\$ 233,655	\$ 233,655
Expenditures:				
Current:				
Public Safety		\$ 299,420	293,304	6,116
Capital outlay		2,800	2,766	34
Total expenditures		302,220	296,070	6,150
Excess (deficiency) of revenues over (under) expenditures		(302,220)	(62,415)	239,805
Net change in fund balance		(302,220)	(62,415)	239,805
Fund Balance:				
Beginning of year				
End of year		\$ (302,220)	\$ (62,415)	\$ 239,805

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
COMMUNITY PLANNING AND DEVELOPMENT
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental	\$ 777,812	\$ 777,812	\$ 353,462	\$ (424,350)
Investment earnings	2,500	2,500	2,926	426
Miscellaneous			6,411	6,411
Total revenues	<u>780,312</u>	<u>780,312</u>	<u>362,799</u>	<u>(417,513)</u>
Expenditures:				
Current:				
Economic environment:				
Housing and Urban Development	740,079	741,353	231,163	510,190
Capital outlay			247,485	(247,485)
Total expenditures	<u>740,079</u>	<u>741,353</u>	<u>478,648</u>	<u>262,705</u>
Excess (deficiency) of revenues over (under) expenditures	<u>40,233</u>	<u>38,959</u>	<u>(115,849)</u>	<u>(154,808)</u>
Other Financing Sources (Uses):				
Insurance proceeds			214,237	214,237
Transfers out	(37,382)	(37,382)	(63,559)	(26,177)
Total other financing sources (uses)	<u>(37,382)</u>	<u>(37,382)</u>	<u>150,678</u>	<u>188,060</u>
Net change in fund balance	2,851	1,577	34,829	33,252
Fund Balance:				
Beginning of year	<u>1,156,821</u>	<u>1,156,821</u>	<u>1,156,821</u>	
End of year	<u>\$ 1,159,672</u>	<u>\$ 1,158,398</u>	<u>\$ 1,191,650</u>	<u>\$ 33,252</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
STATE HOUSING INITIATIVE PARTNERSHIP - CITY
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental	\$ 1,356,640	\$ 9,788,440	\$ 8,650,217	\$ (1,138,223)
Charges for services	250,000	250,000		(250,000)
Investment earnings	7,500	7,500	43,958	36,458
Miscellaneous	95,000	95,000	237,516	142,516
Total revenues	<u>1,709,140</u>	<u>10,140,940</u>	<u>8,931,691</u>	<u>(1,209,249)</u>
Expenditures:				
Current:				
Economic environment:				
Housing and Urban Development	<u>1,606,639</u>	<u>4,440,814</u>	<u>1,358,494</u>	<u>3,082,320</u>
Excess of revenues over expenditures	<u>102,501</u>	<u>5,700,126</u>	<u>7,573,197</u>	<u>1,873,071</u>
Other Financing Sources (Uses):				
Insurance proceeds			277,134	277,134
Transfers out	<u>(8,360)</u>	<u>(8,360)</u>	<u>(26,246)</u>	<u>(17,886)</u>
Total other financing sources (uses)	<u>(8,360)</u>	<u>(8,360)</u>	<u>250,888</u>	<u>259,248</u>
Net change in fund balance	94,141	5,691,766	7,824,085	2,132,319
Fund Balance:				
Beginning of year	<u>7,293,543</u>	<u>7,293,543</u>	<u>7,293,543</u>	
End of year	<u>\$ 7,387,684</u>	<u>\$ 12,985,309</u>	<u>\$ 15,117,628</u>	<u>\$ 2,132,319</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
STATE HOUSING INITIATIVE PARTNERSHIP - COUNTY
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental	\$ 710,000	\$ 710,000	\$ 1,590,203	\$ 880,203
Investment earnings			3,080	3,080
Miscellaneous			6	6
Total revenues	<u>710,000</u>	<u>710,000</u>	<u>1,593,289</u>	<u>883,289</u>
Expenditures:				
Current:				
Economic environment:				
Housing and Urban Development	<u>704,009</u>	<u>2,990,871</u>	<u>2,817,637</u>	<u>173,234</u>
Excess (deficiency) of revenues over (under) expenditures	<u>5,991</u>	<u>(2,280,871)</u>	<u>(1,224,348)</u>	<u>1,056,523</u>
Other Financing Sources (Uses):				
Transfers out	<u>(6,115)</u>	<u>(23,115)</u>	<u>(22,953)</u>	<u>162</u>
Net change in fund balance	(124)	(2,303,986)	(1,247,301)	1,056,685
Fund Balance:				
Beginning of year	<u>779,451</u>	<u>779,451</u>	<u>779,451</u>	
End of year	<u><u>\$ 779,327</u></u>	<u><u>\$ (1,524,535)</u></u>	<u><u>\$ (467,850)</u></u>	<u><u>\$ 1,056,685</u></u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
PANAMA CITY FLORIDA HURRICANE DISASTER RELIEF FUND -
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Contributions		\$ 218,423	\$ 218,423	
Investment earnings		1,394	1,394	
Total revenues		219,817	219,817	
Expenditures:				
Current:				
Economic environment		102,286	102,286	
Net change in fund balance		117,531	117,531	
Fund Balance:				
Beginning of year	\$ 225,675	225,675	225,675	
End of year	\$ 225,675	\$ 343,206	\$ 343,206	

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
PANAMA CITY COMMUNITY REDEVELOPMENT AGENCY -
ST. ANDREWS
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental	\$ 342,597	\$ 342,597	\$ 395,029	\$ 52,432
Investment earnings			4,640	4,640
Miscellaneous			22	22
Total revenues	<u>342,597</u>	<u>342,597</u>	<u>399,691</u>	<u>57,094</u>
Expenditures:				
Current:				
Economic environment	452,724	331,058	285,643	45,415
Capital outlay	483,079	521,094	3,517	517,577
Total expenditures	<u>935,803</u>	<u>852,152</u>	<u>289,160</u>	<u>562,992</u>
Excess (deficiency) of revenues over (under) expenditures	(593,206)	(509,555)	110,531	620,086
Other Financing Sources (Uses):				
Transfers out	<u>(12,300)</u>	<u>(12,300)</u>	<u>(8,025)</u>	<u>4,275</u>
Net change in fund balance	(605,506)	(521,855)	102,506	624,361
Fund Balance:				
Beginning of year	<u>595,084</u>	<u>595,084</u>	<u>595,084</u>	
End of year	<u>\$ (10,422)</u>	<u>\$ 73,229</u>	<u>\$ 697,590</u>	<u>\$ 624,361</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
PANAMA CITY COMMUNITY REDEVELOPMENT AGENCY -
DOWNTOWN
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental	\$ 113,814	\$ 113,814	\$ 128,395	\$ 14,581
Investment earnings			4,414	4,414
Miscellaneous			5	5
Total revenues	<u>113,814</u>	<u>113,814</u>	<u>132,814</u>	<u>19,000</u>
Expenditures:				
Current:				
Economic environment	107,634	231,838	232,067	(229)
Capital outlay		524,092	3,517	520,575
Total expenditures	<u>107,634</u>	<u>755,930</u>	<u>235,584</u>	<u>520,346</u>
Excess (deficiency) of revenues over (under) expenditures	6,180	(642,116)	(102,770)	539,346
Other Financing Sources (Uses):				
Transfers out	<u>(6,180)</u>	<u>(6,180)</u>	<u>(3,279)</u>	<u>2,901</u>
Net change in fund balance		(648,296)	(106,049)	542,247
Fund Balance:				
Beginning of year	<u>510,364</u>	<u>510,364</u>	<u>510,364</u>	
End of year	<u>\$ 510,364</u>	<u>\$ (137,932)</u>	<u>\$ 404,315</u>	<u>\$ 542,247</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
PANAMA CITY COMMUNITY REDEVELOPMENT AGENCY -
DOWNTOWN NORTH
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental	\$ 748,978	\$ 748,978	\$ 857,411	\$ 108,433
Investment earnings			5,940	5,940
Miscellaneous		497,478	522,746	25,268
Total revenues	<u>748,978</u>	<u>1,246,456</u>	<u>1,386,097</u>	<u>139,641</u>
Expenditures:				
Current:				
Economic environment	1,426,781	1,661,785	1,144,006	517,779
Capital outlay	795,646	195,562	372,285	(176,723)
Total expenditures	<u>2,222,427</u>	<u>1,857,347</u>	<u>1,516,291</u>	<u>341,056</u>
Excess (deficiency) of revenues over (under) expenditures	(1,473,449)	(610,891)	(130,194)	480,697
Other Financing Sources (Uses):				
Insurance proceeds			296,078	296,078
Transfers out	(60,975)	(60,975)	(53,440)	7,535
Total other financing sources (uses)	<u>(60,975)</u>	<u>(60,975)</u>	<u>242,638</u>	<u>303,613</u>
Net change in fund balance	(1,534,424)	(671,866)	112,444	784,310
Fund Balance:				
Beginning of year	<u>1,297,845</u>	<u>1,297,845</u>	<u>1,297,845</u>	
End of year	<u>\$ (236,579)</u>	<u>\$ 625,979</u>	<u>\$ 1,410,289</u>	<u>\$ 784,310</u>

See independent auditor's report.

**PANAMA CITY COMMUNITY REDEVELOPMENT AGENCY -
MILLVILLE
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental	\$ 207,201	\$ 207,201	\$ 237,143	\$ 29,942
Investment earnings	170	170	1,387	1,217
Miscellaneous			219,149	219,149
Total revenues	<u>207,371</u>	<u>207,371</u>	<u>457,679</u>	<u>250,308</u>
Expenditures:				
Current:				
Economic environment	116,548	27,079	102,090	(75,011)
Capital outlay	16,722	(55,460)	(55,460)	(55,460)
Total expenditures	<u>133,270</u>	<u>(28,381)</u>	<u>102,090</u>	<u>(130,471)</u>
Excess of revenues over expenditures	74,101	235,752	355,589	119,837
Other Financing Sources (Uses):				
Transfers out	<u>(161,228)</u>	<u>(161,228)</u>	<u>(160,707)</u>	<u>521</u>
Net change in fund balance	(87,127)	74,524	194,882	120,358
Fund Balance:				
Beginning of year	<u>216,118</u>	<u>216,118</u>	<u>216,118</u>	
End of year	<u>\$ 128,991</u>	<u>\$ 290,642</u>	<u>\$ 411,000</u>	<u>\$ 120,358</u>

See independent auditor's report.

CITY OF PANAMA CITY, FLORIDA
CAPITAL IMPROVEMENT TAXABLE REVENUE REFUNDING NOTE, SERIES 2013A
DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings			\$ 279	\$ 279
Expenditures:				
Debt service:				
Principal retirement	\$ 237,000	\$ 237,000	237,000	
Interest and other charges	2,654	2,654	2,654	
Total expenditures	<u>239,654</u>	<u>239,654</u>	<u>239,654</u>	
Deficiency of revenues under expenditures	(239,654)	(239,654)	(239,375)	279
Other Financing Sources (Uses):				
Transfers out			(4,044)	(4,044)
Net change in fund balance	(239,654)	(239,654)	(243,419)	(3,765)
Fund Balance:				
Beginning of year	<u>243,419</u>	<u>243,419</u>	\$ 243,419	
End of year	<u>\$ 3,765</u>	<u>\$ 3,765</u>		<u>\$ (3,765)</u>

See independent auditor's report.

CITY OF PANAMA CITY, FLORIDA
CAPITAL IMPROVEMENT REVENUE NOTE, SERIES 2013B
DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings	\$ 5,000	\$ 5,000	\$ 2,815	\$ (2,185)
Expenditures:				
Debt service:				
Principal retirement	865,000	865,000	865,000	
Interest and other charges	187,353	228,353	227,705	648
Total expenditures	<u>1,052,353</u>	<u>1,093,353</u>	<u>1,092,705</u>	<u>648</u>
Deficiency of revenues under expenditures	(1,047,353)	(1,088,353)	(1,089,890)	(1,537)
Other Financing Sources (Uses):				
Transfers in	<u>1,062,362</u>	<u>1,062,362</u>	<u>1,100,562</u>	<u>38,200</u>
Net change in fund balance	15,009	(25,991)	10,672	36,663
Fund Balance:				
Beginning of year	<u>1,000,668</u>	<u>1,000,668</u>	<u>1,000,668</u>	
End of year	<u>\$ 1,015,677</u>	<u>\$ 974,677</u>	<u>\$ 1,011,340</u>	<u>\$ 36,663</u>

See independent auditor's report.

CITY OF PANAMA CITY, FLORIDA
CAPITAL IMPROVEMENT REVENUE NOTE, SERIES 2016
DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings			\$ 240	\$ 240
Expenditures:				
Debt service:				
Principal retirement	\$ 201,000	\$ 201,000	201,000	
Interest and other charges	49,742	49,742	49,742	
Total expenditures	<u>250,742</u>	<u>250,742</u>	<u>250,742</u>	
Deficiency of revenues under expenditures	(250,742)	(250,742)	(250,502)	240
Other Financing Sources (Uses):				
Transfers in	<u>250,802</u>	<u>250,802</u>	<u>250,802</u>	
Net change in fund balance	60	60	300	240
Fund Balance:				
Beginning of year	<u>63,506</u>	<u>63,506</u>	<u>63,506</u>	
End of year	<u>\$ 63,566</u>	<u>\$ 63,566</u>	<u>\$ 63,806</u>	<u>\$ 240</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
REVENUE NOTE, SERIES 2008 (MODIFIED)
DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings			\$ 714	714
Expenditures:				
Debt service:				
Principal retirement	\$ 148,000	\$ 148,000	146,000	2,000
Interest and other charges	9,428	9,428	10,845	(1,417)
Total expenditures	157,428	157,428	156,845	583
Deficiency of revenues under expenditures	(157,428)	(157,428)	(156,131)	1,297
Other Financing Sources (Uses):				
Transfers in	157,428	157,428	157,428	
Net change in fund balance			1,297	1,297
Fund Balance:				
Beginning of year	81,874	81,874	81,874	
End of year	\$ 81,874	\$ 81,874	\$ 83,171	\$ 1,297

See independent auditor's report.

CITY OF PANAMA CITY, FLORIDA
CAPITAL IMPROVEMENT REVENUE NOTE, SERIES 2018
DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings	\$ 6,000	\$ 6,000	\$ 3,469	\$ (2,531)
Expenditures:				
Debt service:				
Principal retirement	913,000	913,000	913,000	
Interest and other charges	510,461	510,461	510,461	
Total expenditures	<u>1,423,461</u>	<u>1,423,461</u>	<u>1,423,461</u>	
Deficiency of revenues under expenditures	(1,417,461)	(1,417,461)	(1,419,992)	(2,531)
Other Financing Sources (Uses):				
Transfers in	<u>1,441,396</u>	<u>1,441,396</u>	<u>1,438,396</u>	<u>(3,000)</u>
Net change in fund balance	23,935	23,935	18,404	(5,531)
Fund Balance:				
Beginning of year	<u>1,185,659</u>	<u>1,185,659</u>	<u>1,185,659</u>	
End of year	<u><u>\$ 1,209,594</u></u>	<u><u>\$ 1,209,594</u></u>	<u><u>\$ 1,204,063</u></u>	<u><u>\$ (5,531)</u></u>

See independent auditor's report.

CITY OF PANAMA CITY, FLORIDA
INFRASTRUCTURE SALES SURTAX REVENUE NOTE, SERIES 2018
DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings			\$ 5,290	\$ 5,290
Expenditures:				
Debt service:				
Principal retirement	\$ 1,586,000	\$ 1,600,000	1,670,000	(70,000)
Interest and other charges	500,990	500,990	430,803	70,187
Total expenditures	<u>2,086,990</u>	<u>2,100,990</u>	<u>2,100,803</u>	<u>187</u>
Deficiency of revenues under expenditures	(2,086,990)	(2,100,990)	(2,095,513)	5,477
Other Financing Sources (Uses):				
Transfers in	<u>2,211,235</u>	<u>2,211,235</u>	<u>2,157,586</u>	<u>(53,649)</u>
Net change in fund balance	124,245	110,245	62,073	(48,172)
Fund Balance:				
Beginning of year	<u>1,898,286</u>	<u>1,898,286</u>	<u>1,898,286</u>	
End of year	<u>\$ 2,022,531</u>	<u>\$ 2,008,531</u>	<u>\$ 1,960,359</u>	<u>\$ (48,172)</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
HURRICANE RECOVERY AND REFUNDING REVENUE NOTE, SERIES 2019
DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings			\$ 884	\$ 884
Expenditures:				
Debt service:				
Interest and other charges		\$ 985,000	984,953	47
Deficiency of revenues under expenditures		(985,000)	(984,069)	931
Other Financing Sources (Uses):				
Transfers in		1,788,000	1,788,000	
Net change in fund balance		803,000	803,931	931
Fund Balance:				
Beginning of year				
End of year		\$ 803,000	\$ 803,931	\$ 931

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
CAPITAL PROJECTS
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Grants		\$ 760,368	\$ 760,368	
Investment earnings			76,920	\$ 76,920
Total revenues		<u>760,368</u>	<u>837,288</u>	<u>76,920</u>
Expenditures:				
Current:				
Public safety		41,699	39,103	2,596
Transportation		335,171	275,989	59,182
Capital outlay:				
General government		(82,989)		(82,989)
Public safety		8,930	10,450	(1,520)
Transportation	\$ 1,000,000	252,862	129,099	123,763
Culture/recreation		1,670,358	1,686,467	(16,109)
Total expenditures	<u>1,000,000</u>	<u>2,226,031</u>	<u>2,141,108</u>	<u>84,923</u>
Deficiency of revenues under expenditures	<u>(1,000,000)</u>	<u>(1,465,663)</u>	<u>(1,303,820)</u>	<u>161,843</u>
Other Financing Sources (Uses):				
Transfers in	<u>1,000,000</u>	<u>1,000,000</u>	<u>1,033,058</u>	<u>33,058</u>
Net change in fund balance		(465,663)	(270,762)	194,901
Fund Balance:				
Beginning of year	<u>7,113,256</u>	<u>7,113,256</u>	<u>7,113,256</u>	
End of year	<u>\$ 7,113,256</u>	<u>\$ 6,647,593</u>	<u>\$ 6,842,494</u>	<u>\$ 194,901</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
CAPITAL PROJECTS 2013
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings			\$ 123,640	\$ 123,640
Expenditures:				
Capital outlay:				
General government		\$ 60,245	1,501,814	(1,441,569)
Net change in fund balance		(60,245)	(1,378,174)	(1,317,929)
Fund Balance:				
Beginning of year	\$ 8,166,399	8,166,399	8,166,399	
End of year	<u>\$ 8,166,399</u>	<u>\$ 8,106,154</u>	<u>\$ 6,788,225</u>	<u>\$ (1,317,929)</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
CAPITAL PROJECTS INFRASTRUCTURE SURTAX
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings			\$ 134,182	\$ 134,182
Expenditures:				
Capital outlay:				
General government		\$ 7,342	7,342	
Excess of revenues over expenditures		(7,342)	126,840	134,182
Other Financing Sources (Uses):				
Transfers - out		(20,000)	(20,000)	
Net change in fund balance		(27,342)	106,840	134,182
Fund Balance:				
Beginning of year	\$ 14,878,265	14,878,265	14,878,265	
End of year	<u>\$ 14,878,265</u>	<u>\$ 14,850,923</u>	<u>\$ 14,985,105</u>	<u>\$ 134,182</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
CAPITAL PROJECTS NEW CITY HALL
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings			\$ 9,222	\$ 9,222
Expenditures:				
Current:				
General government			112,048	(112,048)
Capital outlay:				
General government		\$ 2,448,852	10,315	2,438,537
Total expenditures		2,448,852	122,363	2,326,489
Net change in fund balance		(2,448,852)	(113,141)	2,335,711
Fund Balance:				
Beginning of year	\$ 1,818,153	1,818,153	1,818,153	
End of year	\$ 1,818,153	\$ (630,699)	\$ 1,705,012	\$ 2,335,711

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
CAPITAL PROJECTS 428
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGE IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues:				
Investment earnings				
Expenditures:				
Capital outlay:				
General government		\$ 12,075	\$ 24,525	\$ (12,450)
Net change in fund balance		(12,075)	(24,525)	(12,450)
Fund Balance:				
Beginning of year				
End of year		\$ (12,075)	\$ (24,525)	\$ (12,450)

See independent auditor's report.

INTERNAL SERVICE FUNDS

These funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies on the cost-reimbursement basis.

The following funds account for the City's insurance operations:

Medical Self-Insurance

Dental Insurance

The following fund accounts for labor and repairs on City owned equipment:

Equipment Maintenance Fund



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**CITY OF PANAMA CITY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF NET POSITION
SEPTEMBER 30, 2020**

	Equipment Maintenance	Medical Self- Insurance	Dental Insurance	Total
ASSETS				
Current Assets:				
Cash and cash equivalents		\$ 6,070,882	\$ 389,135	\$ 6,460,017
Accounts receivable		50,000		50,000
Due from other government entities	\$ 19,418			19,418
Inventories	159,757			159,757
Prepaid items		72,839		72,839
Total current assets	<u>179,175</u>	<u>6,193,721</u>	<u>389,135</u>	<u>6,762,031</u>
Noncurrent Assets:				
Capital Assets:				
Machinery and equipment	175,886			175,886
Less accumulated depreciation	(137,270)			(137,270)
Total noncurrent assets	<u>38,616</u>			<u>38,616</u>
Total assets	<u>217,791</u>	<u>6,193,721</u>	<u>389,135</u>	<u>6,800,647</u>
DEFERRED OUTFLOWS OF RESOURCES				
OPEB related outflows	5,220			5,220
LIABILITIES				
Current Liabilities:				
Due to other funds	58,398			58,398
Accounts payable	59,119	895,395		954,514
Accrued salaries	14,008			14,008
Compensated absences	3,812			3,812
Total current liabilities	<u>135,337</u>	<u>895,395</u>		<u>1,030,732</u>
Noncurrent Liabilities:				
Net OPEB liability	44,779			44,779
Compensated absences	11,438			11,438
Total noncurrent liabilities	<u>56,217</u>			<u>56,217</u>
Total liabilities	<u>191,554</u>	<u>895,395</u>		<u>1,086,949</u>
DEFERRED INFLOWS OF RESOURCES				
OPEB related inflows	34,006			34,006
NET POSITION				
Net investment in capital assets	38,616			38,616
Restricted for claims		5,298,326	389,135	5,687,461
Unrestricted	(41,165)			(41,165)
Total net position	<u>\$ (2,549)</u>	<u>\$ 5,298,326</u>	<u>\$ 389,135</u>	<u>\$ 5,684,912</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF REVENUES, EXPENSES, AND
CHANGES IN FUND NET POSITION
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Equipment Maintenance	Medical Self- Insurance	Dental Insurance	Total
Operating Revenues:				
Charges for services	\$ 618,956			\$ 618,956
Contributions:				
Employee contributions		\$ 785,988	\$ 81,569	867,557
Other agency contributions		1,425,312	37,701	1,463,013
Retired employee contributions		525,790	64,860	590,650
Miscellaneous	477	50,000		50,477
Total operating revenues	<u>619,433</u>	<u>2,787,090</u>	<u>184,130</u>	<u>3,590,653</u>
Operating Expenses:				
Personnel services	474,126			474,126
Operating expenses:				
Operating expenses	144,578			144,578
Administration fees		1,223,642	285,698	1,509,340
Depreciation	3,523			3,523
Insurance claims and expenses		5,462,818		5,462,818
Total operating expenses	<u>622,227</u>	<u>6,686,460</u>	<u>285,698</u>	<u>7,594,385</u>
Operating income (loss)	<u>(2,794)</u>	<u>(3,899,370)</u>	<u>(101,568)</u>	<u>(4,003,732)</u>
Nonoperating Revenues (Expenses):				
Gain (loss) on disposal of assets	835			835
Scrap sales	485			485
Investment earnings		34,073	2,309	36,382
Total nonoperating revenues (expenses)	<u>1,320</u>	<u>34,073</u>	<u>2,309</u>	<u>37,702</u>
Income (loss) before transfers	<u>(1,474)</u>	<u>(3,865,297)</u>	<u>(99,259)</u>	<u>(3,966,030)</u>
Transfers:				
Transfers in		4,736,236	116,057	4,852,293
Transfers out	(84,550)			(84,550)
Total transfers	<u>(84,550)</u>	<u>4,736,236</u>	<u>116,057</u>	<u>4,767,743</u>
Change in Net Position	(86,024)	870,939	16,798	801,713
Net Position - beginning of year	<u>83,475</u>	<u>4,427,387</u>	<u>372,337</u>	<u>4,883,199</u>
Net Position - end of year	<u>\$ (2,549)</u>	<u>\$ 5,298,326</u>	<u>\$ 389,135</u>	<u>\$ 5,684,912</u>

See independent auditor's report.



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**CITY OF PANAMA CITY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF CASH FLOWS
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Equipment Maintenance	Medical Self- Insurance	Dental Insurance	Total
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers	\$ 609,177			\$ 609,177
Payments to suppliers	(14,378)			(14,378)
Payments to employees	(477,915)			(477,915)
Cash received for insurance contributions		\$ 2,787,090	\$ 184,130	2,971,220
Cash paid for insurance claims		(6,856,962)	(285,698)	(7,142,660)
Net cash provided by (used in) operating activities	<u>116,884</u>	<u>(4,069,872)</u>	<u>(101,568)</u>	<u>(4,054,556)</u>
FINANCING ACTIVITIES				
Transfers in		4,736,236	116,057	4,852,293
Transfers out	(84,550)			(84,550)
Net cash provided by (used in) noncapital financing activities	<u>(84,550)</u>	<u>4,736,236</u>	<u>116,057</u>	<u>4,767,743</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Purchases of capital assets	(33,655)			(33,655)
Proceeds from sales of capital assets	1,321			1,321
Net cash used in capital and related financing activities	<u>\$ (32,334)</u>			<u>(32,334)</u>
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest and dividends		34,073	2,309	36,382
Net increase in cash and cash equivalents		700,437	16,798	717,235
Cash and cash equivalents				
Beginning of year		<u>5,370,445</u>	<u>372,337</u>	<u>5,742,782</u>
End of Year		<u><u>\$ 6,070,882</u></u>	<u><u>\$ 389,135</u></u>	<u><u>\$ 6,460,017</u></u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF CASH FLOWS
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	<u>Equipment Maintenance</u>	<u>Medical Self - Insurance</u>	<u>Dental Insurance</u>	<u>Total</u>
Reconciliation of operating loss to net cash used in operating activities:				
Operating income (loss)	\$ (2,794)	\$ (3,899,370)	\$ (101,568)	\$ (4,003,732)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation expense	3,523			3,523
Change in assets and liabilities:				
(Increase) Decrease:				
Inventories	156,486			156,486
Due from other governmental entities	(10,256)			(10,256)
Prepaid items		(72,839)		(72,839)
Deferred outflows of resources	(5,220)			(5,220)
Increase (Decrease):				
Accounts payable	(28,506)	(97,663)		(126,169)
Accrued salaries	5,377			5,377
Compensated absences	(3,833)			(3,833)
Deferred inflows of resources	18,058			18,058
Net OPEB liability	(15,951)			(15,951)
Net cash provided by (used in) operating activities	<u>\$ 116,884</u>	<u>\$ (4,069,872)</u>	<u>\$ (101,568)</u>	<u>\$ (4,054,556)</u>

See independent auditor's report.



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FIDUCIARY FUNDS

These funds are used to account for assets held in a trust by the City for others. They include Trust and Agency Funds.

Pension Trust Funds. These funds account for the activities of the police officers, firefighters, and senior management defined benefit pension plans. These funds are as follows:

Police Officers' Pension

Firefighters' Pension

Senior Management Pension

Cafeteria Plan Agency Fund. This fund accounts for pre-tax contribution of enrolled employees for benefits which can include health care, dental care, vision care, and child care.



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**CITY OF PANAMA CITY, FLORIDA
FIDUCIARY FUNDS
COMBINING STATEMENT OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2020**

	Police Officers' Pension	Firefighters' Pension	Senior Management Pension	Total
Assets:				
Cash and cash equivalents:				
Short term investments	\$ 1,268,871	\$ 1,504,935		\$ 2,773,806
Transfer in transit	36,570	27,428		63,998
Cash	311		\$ 28,924	29,235
Total cash and equivalents	<u>1,305,752</u>	<u>1,532,363</u>	<u>28,924</u>	<u>2,867,039</u>
Receivables:				
City contributions	41,569			41,569
From broker for investments sold	507			507
Investment income	30,515	11,626		42,141
Total receivables	<u>72,591</u>	<u>11,626</u>		<u>84,217</u>
Investments:				
Common Stocks	9,991,269			9,991,269
Mutual funds:				
Fixed income	12,349,005	12,369,849		24,718,854
Equity	10,785,347	6,069,553		16,854,900
Pooled/common/commingled funds:				
Fixed income			502,559	502,559
Equity		15,095,089	2,755,038	17,850,127
Real estate investment trust	3,000,458	2,874,724	329,014	6,204,196
Total investments	<u>36,126,079</u>	<u>36,409,215</u>	<u>3,586,611</u>	<u>76,121,905</u>
Total assets	<u>37,504,422</u>	<u>37,953,204</u>	<u>3,615,535</u>	<u>79,073,161</u>
Liabilities:				
Accounts Payable:				
Administrative expenses	1,827	2,829		4,656
Investment expenses	15,559	14,011		29,570
Prior refunds	668			668
Other payables	11,699	6,527		18,226
Total accounts payable	<u>29,753</u>	<u>23,367</u>		<u>53,120</u>
Total liabilities	<u>29,753</u>	<u>23,367</u>		<u>53,120</u>
Net Position:				
Restricted for pension benefits	<u>\$ 37,474,669</u>	<u>\$ 37,929,837</u>	<u>\$ 3,615,535</u>	<u>\$ 79,020,041</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
FIDUCIARY FUNDS
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Police Officers' Pension	Firefighters' Pension	Senior Management Pension	Total
Additions				
Contributions:				
Plan members	\$ 363,306	\$ 269,326	\$ 59,447	\$ 692,079
Employer	1,237,615	2,134,496	85,472	3,457,583
State	353,224	315,605		668,829
Total contributions	<u>1,954,145</u>	<u>2,719,427</u>	<u>144,919</u>	<u>4,818,491</u>
Investment earnings:				
Net appreciation in fair value of investments	2,172,632	522,788	226,738	2,922,158
Interest	769,162	899,579		1,668,741
Total investment earnings	<u>2,941,794</u>	<u>1,422,367</u>	<u>226,738</u>	<u>4,590,899</u>
Less investment expense	(151,693)	(195,098)		(346,791)
Net investment earnings	<u>2,790,101</u>	<u>1,227,269</u>	<u>226,738</u>	<u>4,244,108</u>
Total additions	<u>4,744,246</u>	<u>3,946,696</u>	<u>371,657</u>	<u>9,062,599</u>
Deductions				
Distributions to members:				
Benefit payments	2,682,336	3,122,293	209,296	6,013,925
Lump sum DROP distributions	319,632			319,632
Refunds of member contributions	100,477	91,196	952	192,625
Total distributions	<u>3,102,445</u>	<u>3,213,489</u>	<u>210,248</u>	<u>6,526,182</u>
Administrative expenses	76,591	45,563	14,464	136,618
Total deductions	<u>3,179,036</u>	<u>3,259,052</u>	<u>224,712</u>	<u>6,662,800</u>
Change in Net Position	1,565,210	687,644	146,945	2,399,799
Net Position Restricted for Pension Benefits				
Beginning of year	<u>35,909,459</u>	<u>37,242,193</u>	<u>3,468,590</u>	<u>76,620,242</u>
End of year	<u>\$ 37,474,669</u>	<u>\$ 37,929,837</u>	<u>\$ 3,615,535</u>	<u>\$ 79,020,041</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 AGENCY FUND - CAFETERIA PLAN
 STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
 FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	<u>Balance October 1, 2019</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance September 30, 2020</u>
ASSETS				
Cash	\$ 93,889	\$ 167,781	\$ 103,065	\$ 158,605
Prepaid expenses		12,938		12,938
Total Assets	<u>\$ 93,889</u>	<u>\$ 180,719</u>	<u>\$ 103,065</u>	<u>\$ 171,543</u>
LIABILITIES				
Accounts payable		\$ 270,306	\$ 275,926	\$ 5,620
Accrued payroll deductions and matching	\$ 93,889		72,034	165,923
Total Liabilities	<u>\$ 93,889</u>	<u>\$ 270,306</u>	<u>\$ 347,960</u>	<u>\$ 171,543</u>

See independent auditor's report.



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SUPPLEMENTAL INFORMATION

THIS SUBSECTION CONTAINS THE FOLLOWING:

- SCHEDULE OF REVENUES, EXPENSES, AND CHANGE IN FUND NET POSITION – BUDGET (GAAP BASIS) AND ACTUAL – ENTERPRISE AND INTERNAL SERVICE FUNDS

- SUMMARY OF DEBT SERVICE REQUIREMENTS TO MATURITY



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**CITY OF PANAMA CITY, FLORIDA
UTILITIES FUND
SCHEDULE OF REVENUES, EXPENSES, AND
CHANGE IN FUND NET POSITION - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	Final Budget	Actual	Variance
Operating Revenues:			
Charges for services	\$ 15,000,000	\$ 17,915,500	\$ 2,915,500
Connection fees	375,000	398,089	23,089
Hydrant fees	65,000	65,000	
Miscellaneous	40,000	25,799	(14,201)
Total operating revenues	<u>15,480,000</u>	<u>18,404,388</u>	<u>2,924,388</u>
Operating Expenses:			
Personnel services	4,356,618	4,090,536	266,082
Operating expenses	10,661,656	9,300,498	1,361,158
Depreciation	2,640,500	3,080,927	(440,427)
Total operating expenses	<u>17,658,774</u>	<u>16,471,961</u>	<u>1,186,813</u>
Operating income	<u>(2,178,774)</u>	<u>1,932,427</u>	<u>4,111,201</u>
Nonoperating Revenues (Expenses):			
Investment earnings	300,000	199,524	(100,476)
Grants	6,250,000		(6,250,000)
Interest expense	(926,528)	(915,697)	10,831
Other debt service costs	(110,000)	(77,221)	32,779
Scrap sales		5,550	5,550
Total nonoperating revenues (expenses)	<u>5,513,472</u>	<u>(787,844)</u>	<u>(6,301,316)</u>
Income before contributions and transfers	3,334,698	1,144,583	(2,190,115)
Contributions and Transfers:			
Capital contributions	385,000	506,409	121,409
Transfers in	3,725,000	3,745,000	20,000
Transfers out	(1,849,775)	(1,814,309)	35,466
Total contributions and transfers	<u>2,260,225</u>	<u>2,437,100</u>	<u>176,875</u>
Change in Net Position	5,594,923	3,581,683	(2,013,240)
Net Position - beginning of year	75,095,435	75,095,435	
Prior period adjustment	<u>1,432,949</u>	<u>1,432,949</u>	
Net Position - beginning of year, as restated	<u>76,528,384</u>	<u>76,528,384</u>	
Net Position - end of year	<u>\$ 82,123,307</u>	<u>\$ 80,110,067</u>	<u>\$ (2,013,240)</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SOLID WASTE FUND
SCHEDULE OF REVENUES, EXPENSES, AND
CHANGE IN FUND NET POSITION - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance</u>
Operating Revenues:			
Charges for services	\$ 5,750,000	\$ 7,250,485	\$ 1,500,485
Miscellaneous	35,000	36,946	1,946
Total operating revenues	<u>5,785,000</u>	<u>7,287,431</u>	<u>1,502,431</u>
Operating Expenses:			
Personnel services	1,890,635	1,920,449	(29,814)
Operating expenses	3,749,774	3,242,508	507,266
Depreciation	1,255,000	1,420,801	(165,801)
Total operating expenses	<u>6,895,409</u>	<u>6,583,758</u>	<u>311,651</u>
Operating income (loss)	<u>(1,110,409)</u>	<u>703,673</u>	<u>1,814,082</u>
Nonoperating Revenues (Expenses):			
Investment earnings	45,000	36,499	(8,501)
Grant	250,000	13,535	(236,465)
Scrap sales		56,182	56,182
Gain (loss) on disposal of assets		(95,644)	(95,644)
Total nonoperating revenues (expenses)	<u>295,000</u>	<u>10,572</u>	<u>(284,428)</u>
Income before transfers	(815,409)	714,245	1,529,654
Transfers:			
Transfers out	<u>(1,516,751)</u>	<u>(1,516,111)</u>	<u>640</u>
Change in Net Position	(2,332,160)	(801,866)	1,530,294
Net Position - beginning of year	<u>9,662,051</u>	<u>9,662,051</u>	
Net Position - end of year	<u>\$ 7,329,891</u>	<u>\$ 8,860,185</u>	<u>\$ 1,530,294</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
MARINA FUND
SCHEDULE OF REVENUES, EXPENSES, AND
CHANGE IN FUND NET POSITION - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance</u>
Operating Revenues:			
Charges for services:			
Rent	\$ 73,000	\$ 92,843	\$ 19,843
Gas	90,000	520,531	430,531
Diesel	320,000	1,057,121	737,121
Miscellaneous	128,100	120,754	(7,346)
Total operating revenues	<u>611,100</u>	<u>1,791,249</u>	<u>1,180,149</u>
Operating Expenses:			
Personnel services	258,055	209,919	48,136
Operating expenses	2,110,648	2,399,798	(289,150)
Depreciation	120,000	204,164	(84,164)
Total operating expenses	<u>2,488,703</u>	<u>2,813,881</u>	<u>(325,178)</u>
Operating income (loss)	<u>(1,877,603)</u>	<u>(1,022,632)</u>	<u>854,971</u>
Nonoperating Revenues:			
Grant		41,096	41,096
Investment earnings	15,000	14,589	(411)
Total nonoperating revenues	<u>15,000</u>	<u>55,685</u>	<u>40,685</u>
Loss before transfers	(1,862,603)	(966,947)	895,656
Transfers:			
Transfers out	<u>(315,640)</u>	<u>(305,186)</u>	<u>10,454</u>
Change in Net Position	(2,178,243)	(1,272,133)	906,110
Net Position - beginning of year	<u>5,248,238</u>	<u>5,248,238</u>	
Net Position - end of year	<u>\$ 3,069,995</u>	<u>\$ 3,976,105</u>	<u>\$ 906,110</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
EQUIPMENT MAINTENANCE FUND
SCHEDULE OF REVENUES, EXPENSES, AND
CHANGE IN FUND NET POSITION - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance</u>
Operating Revenues:			
Charges for services	\$ 1,280,000	\$ 618,956	\$ (661,044)
Miscellaneous		477	477
Total operating revenues	<u>1,280,000</u>	<u>619,433</u>	<u>(660,567)</u>
Operating Expenses:			
Personnel services	643,000	474,126	168,874
Operating expenses	576,298	144,578	431,720
Depreciation	10,000	3,523	6,477
Total operating expenses	<u>1,229,298</u>	<u>622,227</u>	<u>607,071</u>
Operating income (loss)	<u>50,702</u>	<u>(2,794)</u>	<u>(53,496)</u>
Nonoperating Revenues:			
Gain (loss) on disposal of assets		835	835
Scrap sales	500	485	(15)
Total nonoperating revenues	<u>500</u>	<u>1,320</u>	<u>820</u>
Loss before transfers	51,202	(1,474)	(52,676)
Transfers:			
Transfers out	<u>(87,308)</u>	<u>(84,550)</u>	<u>2,758</u>
Change in Net Position	(36,106)	(86,024)	(49,918)
Net Position - beginning of year	<u>83,475</u>	<u>83,475</u>	
Net Position - end of year	<u>\$ 47,369</u>	<u>\$ (2,549)</u>	<u>\$ (49,918)</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
MEDICAL SELF-INSURANCE FUND
SCHEDULE OF REVENUES, EXPENSES, AND
CHANGE IN FUND NET POSITION - BUDGET (GAAP BASIS) AND ACTUAL
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance</u>
Operating Revenues:			
Contributions:			
Employee contributions	\$ 830,000	\$ 785,988	\$ (44,012)
Other agency contributions	1,300,000	1,425,312	125,312
Retired employee contributions	700,000	525,790	(174,210)
Miscellaneous	<u>50,000</u>	<u>50,000</u>	<u>50,000</u>
Total operating revenues	<u>2,830,000</u>	<u>2,787,090</u>	<u>(42,910)</u>
Operating Expenses:			
Operating expenses:			
Administration fees	1,630,000	1,223,642	406,358
Insurance claims and expenses	<u>6,200,000</u>	<u>5,462,818</u>	<u>737,182</u>
Total operating expenses	<u>7,830,000</u>	<u>6,686,460</u>	<u>1,143,540</u>
Operating loss	(5,000,000)	(3,899,370)	1,100,630
Nonoperating Revenues:			
Investment earnings	<u>50,000</u>	<u>34,073</u>	<u>(15,927)</u>
Loss before transfers	(4,950,000)	(3,865,297)	1,084,703
Transfers:			
Transfers in	<u>4,950,000</u>	<u>4,736,236</u>	<u>(213,764)</u>
Change in Net Position		870,939	870,939
Net Position - beginning of year	<u>4,427,387</u>	<u>4,427,387</u>	
Net Position - end of year	<u>\$ 4,427,387</u>	<u>\$ 5,298,326</u>	<u>\$ 870,939</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SUMMARY OF DEBT SERVICE REQUIREMENTS TO MATURITY
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

Governmental Activities

Year Ending September 30	Revenue Note, Series 2008 (Modified)		Capital Improvement Revenue Note, Series 2013B		Capital Leases	
	Principal	Interest	Principal	Interest	Principal	Interest
2021	\$ 149,000	\$ 7,993	\$ 885,000	\$ 203,139	\$ 407,133	\$ 61,484
2022	151,000	5,092	905,000	178,011	405,463	43,762
2023	149,000	2,143	926,000	152,309	290,156	25,994
2024			948,000	126,002	234,427	14,118
2025			969,000	99,092	131,777	5,184
2026			992,000	71,564		
2027			1,015,000	43,390		
2028			1,038,000	14,571		
	<u>\$ 449,000</u>	<u>\$ 15,228</u>	<u>\$ 7,678,000</u>	<u>\$ 888,078</u>	<u>\$ 1,468,956</u>	<u>\$ 150,542</u>

	Capital Improvement Revenue Note, Series 2016		Infrastructure Sales Surtax Revenue Note, Series 2018		Capital Improvement Revenue Note, Series 2018	
	Principal	Interest	Principal	Interest	Principal	Interest
2021	\$ 204,000	\$ 45,955	\$ 1,752,000	\$ 379,131	\$ 943,000	\$ 479,837
2022	208,000	42,114	1,804,000	325,435	975,000	448,190
2023	212,000	38,195	1,859,000	270,124	1,007,000	415,486
2024	216,000	34,202	1,915,000	213,137	1,040,000	381,711
2025	220,000	30,135	1,973,000	154,428	1,074,000	346,830
2026	225,000	25,993	2,033,000	93,937	1,110,000	310,794
2027	229,000	21,758	2,094,000	31,619	1,146,000	273,570
2028	233,000	17,447			1,184,000	235,125
2029	237,000	13,063			1,223,000	195,410
2030	242,000	8,597			1,264,000	154,374
2031	246,000	4,042			1,305,000	111,986
2032	62,000	290			1,348,000	68,211
2033					1,393,000	22,984
	<u>\$ 2,534,000</u>	<u>\$ 281,791</u>	<u>\$ 13,430,000</u>	<u>\$ 1,467,811</u>	<u>\$ 15,012,000</u>	<u>\$ 3,444,508</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SUMMARY OF DEBT SERVICE REQUIREMENTS TO MATURITY
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

Governmental Activities (continued)

Year Ending September 30	FEMA Community Disaster Loan, Series 2019	
	Principal	Interest
2021		
2022		
2023		
2024		
2025	\$ 5,000,000	\$ 21,977
	<u>\$ 5,000,000</u>	<u>\$ 21,977</u>

Business-type Activities

Year Ending September 30	Water & Sewer Refunding Revenue Note, Series 2012		Water & Sewer Revenue Note, Series 2015	
	Principal	Interest	Principal	Interest
2021	\$ 1,638,000	\$ 79,601	\$ 1,350,000	\$ 757,785
2022	1,673,000	40,154	1,390,000	716,919
2023	1,703,000		1,430,000	674,877
2024			1,475,000	631,512
2025			1,520,000	586,824
2026			1,565,000	540,813
2027			1,610,000	493,479
2028			1,655,000	444,822
2029			1,705,000	394,695
2030			1,755,000	343,098
2031			1,805,000	290,031
2032			1,860,000	235,347
2033			1,915,000	179,046
2034			1,970,000	121,128
2035			2,030,000	61,446
2036			2,090,000	
	<u>\$ 5,014,000</u>	<u>\$ 119,755</u>	<u>\$ 27,125,000</u>	<u>\$ 6,471,822</u>

See independent auditor's report.

STATISTICAL SECTION

THIS SECTION CONTAINS THE FOLLOWING:

- FINANCIAL TRENDS
- REVENUE CAPACITY
- DEBT CAPACITY
- DEMOGRAPHIC AND ECONOMIC INFORMATION
- OPERATING INFORMATION



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STATISTICAL SECTION

This part of the City of Panama City, Florida's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

Debt Capacity

These schedules represent information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**CITY OF PANAMA CITY, FLORIDA
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
UNAUDITED**

	<u>2011</u>	<u>2012</u>	<u>2013</u>	Fiscal Year <u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Expenses										
Governmental activities:										
General government	\$ 5,874,629	\$ 5,529,101	\$ 6,364,801	\$ 6,094,551	\$ 7,332,537	\$ 7,202,957	\$ 8,047,155	\$ 8,232,205	\$ 84,430,144	\$ 41,876,490
Public safety	17,346,057	17,954,974	18,443,729	19,060,516	18,241,148	21,345,141	21,091,964	21,197,707	22,418,938	23,707,967
Physical environment	37,477									
Transportation	5,760,884	5,877,854	5,455,287	5,481,149	5,320,025	5,293,976	5,781,421	5,824,445	5,478,278	5,966,864
Leisure Services						5,748				
Economic environment	3,112,085	3,779,765	3,309,023	3,728,293	3,553,702	3,584,832	3,528,539	4,956,197	4,195,606	7,586,803
Culture and recreation	3,317,259	3,375,322	3,470,268	3,505,846	3,373,667	3,322,205	3,625,195	3,665,526	7,002,602	3,987,749
Human services	373,967	326,609	301,127	341,100	298,840	244,089	282,512	244,479	235,158	271,247
Interest on long-term debt	451,014	465,549	462,930	415,035	364,137	385,657	531,878	205,222	1,593,953	2,305,974
Total governmental activities expenses	<u>36,273,372</u>	<u>37,309,174</u>	<u>37,807,165</u>	<u>38,626,490</u>	<u>38,484,056</u>	<u>41,384,605</u>	<u>42,888,664</u>	<u>44,325,781</u>	<u>125,354,679</u>	<u>85,703,094</u>
Business-type activities:										
Utilities	13,708,629	13,889,586	14,032,601	13,575,865	13,818,774	15,018,401	15,252,532	15,981,122	23,524,617	18,138,534
Solid waste	5,458,696	5,422,422	5,591,570	5,450,759	5,592,968	5,764,430	6,012,230	6,440,541	6,569,405	7,045,202
Marina	3,296,092	3,669,461	3,213,703	3,025,662	2,895,496	2,500,262	2,707,680	2,842,914	2,656,578	2,838,965
Total business-type activities expenses	<u>22,463,417</u>	<u>22,981,469</u>	<u>22,837,874</u>	<u>22,052,286</u>	<u>22,307,238</u>	<u>23,283,093</u>	<u>23,972,442</u>	<u>25,264,577</u>	<u>32,750,600</u>	<u>28,022,701</u>
Total primary government expenses	<u>\$ 58,736,789</u>	<u>\$ 60,290,643</u>	<u>\$ 60,645,039</u>	<u>\$ 60,678,776</u>	<u>\$ 60,791,294</u>	<u>\$ 64,667,698</u>	<u>\$ 66,861,106</u>	<u>\$ 69,590,358</u>	<u>\$ 158,105,279</u>	<u>\$ 113,725,795</u>
Program Revenues										
Governmental activities:										
Charges for services:										
General government	\$ 7,763,454	\$ 7,882,958	\$ 8,221,000	\$ 8,854,998	\$ 9,516,380	\$ 9,674,256	\$ 9,882,404	\$ 10,332,074	\$ 13,367,604	\$ 16,896,365
Public safety	830,845	777,578	928,896	1,002,506	942,066	1,081,365	1,127,848	1,106,826	4,897,479	2,145,159
Transportation	510,790	442,727	483,251	455,887	281,775	188,709	194,373	200,205	615,382	259,216
Economic environment		584,160			19,978		5,119	1,489	499,945	787,449
Culture and recreation	165,238	167,982	199,286	184,717	275,060	250,591	279,223	378,443	5,653,271	5,303,085
Other	61,873									
Operating grants and contributions	1,955,297	3,356,769	2,696,614	2,443,538	2,573,798	1,085,770	1,278,837	1,301,296	84,287,672	17,579,048
Capital grants and contributions	61,299	51,717	20,494	25,000	25,000					
Total governmental activities program revenues	<u>11,348,796</u>	<u>13,263,891</u>	<u>12,549,541</u>	<u>12,966,646</u>	<u>13,634,057</u>	<u>12,280,691</u>	<u>12,767,804</u>	<u>13,320,333</u>	<u>109,321,353</u>	<u>42,970,322</u>
Business-type activities:										
Charges for services:										
Utilities	16,411,828	15,962,245	17,409,907	17,861,187	19,054,265	18,524,781	19,565,041	19,622,582	15,934,927	18,404,388
Solid waste	6,855,496	6,513,969	6,499,983	6,607,800	6,749,482	6,716,863	6,906,065	7,186,148	5,943,083	7,287,431
Marina	3,374,900	3,511,819	3,123,838	2,976,178	3,099,610	2,772,635	3,050,304	3,148,592	748,905	1,791,249
Operating grants and contributions					65,550		17,476	218,225	9,699,648	54,631
Capital grants and contributions	177,734	172,820	142,542	138,515	178,999	200,432	591,888	361,400	637,468	506,409
Total business-type activities program revenues	<u>26,819,958</u>	<u>26,160,853</u>	<u>27,176,270</u>	<u>27,583,680</u>	<u>29,147,906</u>	<u>28,214,711</u>	<u>30,130,774</u>	<u>30,536,947</u>	<u>32,964,031</u>	<u>28,044,108</u>
Total primary government program revenues	<u>\$ 38,168,754</u>	<u>\$ 39,424,744</u>	<u>\$ 39,725,811</u>	<u>\$ 40,550,326</u>	<u>\$ 42,781,963</u>	<u>\$ 40,495,402</u>	<u>\$ 42,898,578</u>	<u>\$ 43,857,280</u>	<u>\$ 142,285,384</u>	<u>\$ 71,014,430</u>
Net (Expense)/Revenue										
Governmental activities	\$ (24,924,576)	\$ (24,045,283)	\$ (25,257,624)	\$ (25,659,844)	\$ (24,849,999)	\$ (29,103,914)	\$ (30,120,860)	\$ (31,005,448)	\$ (16,033,326)	\$ (42,732,772)
Business-type activities	4,355,541	3,179,384	4,338,396	5,531,394	6,840,668	4,931,618	6,158,332	5,272,370	213,431	21,407
Total primary government net expenses	<u>\$ (20,568,035)</u>	<u>\$ (20,865,899)</u>	<u>\$ (20,919,228)</u>	<u>\$ (20,128,450)</u>	<u>\$ (18,009,331)</u>	<u>\$ (24,172,296)</u>	<u>\$ (23,962,528)</u>	<u>\$ (25,733,078)</u>	<u>\$ (15,819,895)</u>	<u>\$ (42,711,365)</u>
General Revenues and Other Changes in Net Position										
Governmental activities:										
Taxes										
Ad valorem taxes	\$ 8,221,868	\$ 8,008,760	\$ 7,931,119	\$ 8,338,872	\$ 8,511,463	\$ 8,861,504	\$ 8,897,687	\$ 8,929,919	\$ 10,099,539	\$ 11,049,811
Tax increment ad valorem taxes	1,716,903	1,588,207	1,503,382	2,095,743	2,308,216	2,306,065	2,239,986	2,172,010	2,311,262	1,617,978
Local option gasoline tax	1,272,508	1,269,175	1,394,258	1,376,850	1,410,878	1,479,612	1,281,331	1,295,819	1,315,941	1,269,117
Franchise fees	3,616,998	3,798,295	4,066,491	4,149,648	4,409,262	4,373,282	4,112,022	4,261,663	3,490,296	3,612,700
Utility service tax	3,462,259	3,420,265	3,479,637	3,879,713	4,176,778	4,276,080	4,287,390	4,540,419	3,719,556	3,901,790
Communications service tax	1,913,553	1,823,525	1,945,790	1,713,347	1,619,995	1,537,187	1,614,810	1,574,325	1,361,929	1,542,282
Local option sales tax	2,650,754	2,644,093	2,736,855	2,947,185	3,110,963	3,285,075	2,120,937	3,279,225	3,596,071	3,405,468
Unrestricted state revenue sharing	1,329,508	1,336,070	1,344,526	1,355,933	1,403,496	1,436,957	4,871,519	5,117,650	5,531,002	5,181,838
Unrestricted investment earnings	220,889	228,562	225,263	346,393	343,489	176,342	472,139	663,874	1,253,276	707,005
Gain (loss) on disposal of capital assets	52,993	1,468	16,980	14,930	23,980	28,398	33,503	(107,179)		
Miscellaneous	478,638	738,522	2,950,334	608,564	941,573	1,389,553	563,515	618,970	1,937,466	2,127,706
Contributions	5,242,210									
Transfers	1,862,663	1,949,175	1,774,122	1,803,068	1,819,302	1,610,527	2,112,119	1,861,812	1,725,845	(1,373,984)
Total governmental activities general revenues	<u>32,041,744</u>	<u>26,806,117</u>	<u>29,368,757</u>	<u>28,630,246</u>	<u>30,079,395</u>	<u>30,760,582</u>	<u>32,606,958</u>	<u>34,207,967</u>	<u>36,342,183</u>	<u>33,041,711</u>
Business-type activities:										
Unrestricted investment earnings	134,623	112,395	90,477	99,797	144,474	207,665	395,756	488,472	560,802	250,612
Gain on disposal of capital assets	3,200			3,145	22,964	24,775	(265,461)	8,585		
Miscellaneous		182,378	50,689	13,196	6,807	2,433	4,258	12,844	1,846	61,732
Transfers	(1,862,663)	(1,949,175)	(1,774,122)	(1,803,068)	(1,819,302)	(1,610,527)	(2,112,119)	(1,861,812)	(1,725,845)	1,373,984
Total business-type activities general revenues	<u>(1,724,840)</u>	<u>(1,654,402)</u>	<u>(1,632,956)</u>	<u>(1,686,930)</u>	<u>(1,645,057)</u>	<u>(1,375,654)</u>	<u>(1,977,566)</u>	<u>(1,351,911)</u>	<u>(1,163,197)</u>	<u>1,686,328</u>
Total primary government general revenues	<u>\$ 30,316,904</u>	<u>\$ 25,151,715</u>	<u>\$ 27,735,801</u>	<u>\$ 26,943,316</u>	<u>\$ 28,434,338</u>	<u>\$ 29,384,928</u>	<u>\$ 30,629,392</u>	<u>\$ 32,856,056</u>	<u>\$ 35,178,986</u>	<u>\$ 34,728,039</u>
Changes in Net Position										
Governmental activities	\$ 7,117,168	\$ 2,760,834	\$ 4,111,133	\$ 2,970,402	\$ 5,229,396	\$ 1,656,668	\$ 2,486,098	\$ 3,202,519	\$ 20,308,857	\$ (9,691,061)
Business-type activities	2,631,701	1,524,982	2,705,440	3,844,464	5,195,611	3,555,964	4,180,766	3,920,459	(949,766)	1,707,735
Total primary government changes in net position	<u>\$ 9,748,869</u>	<u>\$ 4,285,816</u>	<u>\$ 6,816,573</u>	<u>\$ 6,814,866</u>	<u>\$ 10,425,007</u>	<u>\$ 5,212,632</u>	<u>\$ 6,666,864</u>	<u>\$ 7,122,978</u>	<u>\$ 19,359,091</u>	<u>\$ (7,983,326)</u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS
UNAUDITED**

	Fiscal Year									
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Governmental activities:										
Net investment in capital assets	\$ 45,114,329	\$ 48,578,821	\$ 41,666,862	\$ 57,092,075	\$ 60,426,245	\$ 61,541,617	\$ 70,309,572	\$ 70,572,052	\$ 72,191,254	\$ 60,326,001
Restricted	3,429,960	2,884,127	1,842,298	2,415,183	4,740,198	6,387,711	14,901,299	19,045,770	31,273,810	34,797,523
Unrestricted	45,293,687	45,135,862	55,225,669	42,197,973	21,883,518	20,777,301	5,981,856	4,356,416	10,818,031	13,208,298
Total governmental activities net position	\$ 93,837,976	\$ 96,598,810	\$ 98,734,829	\$ 101,705,231	\$ 87,049,961	\$ 88,706,629	\$ 91,192,727	\$ 93,974,238	\$ 114,283,095	\$ 108,331,822
Business-type activities:										
Net investment in capital assets	\$ 39,075,302	\$ 45,577,206	\$ 46,401,318	\$ 47,083,456	\$ 46,182,187	\$ 47,757,703	\$ 67,700,504	\$ 58,183,597	\$ 61,995,159	\$ 69,011,200
Restricted	417,800	2,023,696	5,038,071	3,510,242	5,726,784	8,787,979	6,841,454	10,248,871	12,679,599	12,788,051
Unrestricted	28,692,897	22,110,079	20,789,178	25,479,333	28,355,307	27,274,560	13,459,050	23,341,261	16,149,205	12,165,396
Total business-type activities net position	\$ 68,185,999	\$ 69,710,981	\$ 72,228,567	\$ 76,073,031	\$ 80,264,278	\$ 83,820,242	\$ 88,001,008	\$ 91,773,729	\$ 90,823,963	\$ 93,964,647
Primary government:										
Net investment in capital assets	\$ 84,189,631	\$ 94,156,027	\$ 88,068,180	\$ 104,175,531	\$ 106,608,432	\$ 109,299,320	\$ 138,010,076	\$ 128,755,649	\$ 134,186,413	\$ 129,337,201
Restricted	3,847,760	4,907,823	6,880,369	5,925,425	10,466,982	15,175,690	21,742,753	29,294,641	43,953,409	47,585,574
Unrestricted	73,986,584	67,245,941	76,014,847	67,677,306	50,238,825	48,051,861	19,440,906	27,697,677	26,967,236	25,373,694
Total primary government net position	\$ 162,023,975	\$ 166,309,791	\$ 170,963,396	\$ 177,778,262	\$ 167,314,239	\$ 172,526,871	\$ 179,193,735	\$ 185,747,967	\$ 205,107,058	\$ 202,296,469

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**CITY OF PANAMA CITY, FLORIDA
PROGRAM REVENUES BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS
UNAUDITED**

Function/Program Revenues	Fiscal Year										
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	
Governmental activities:											
General government	\$ 7,763,454	\$ 7,882,958	\$ 8,221,000	\$ 8,854,998	\$ 9,516,380	\$ 9,674,256	\$ 9,882,404	\$ 10,332,074	\$ 93,858,826	\$ 21,975,993	
Public safety	1,746,190	3,142,050	1,993,601	2,192,020	2,576,709	1,196,295	1,188,058	1,156,941	6,063,332	2,750,089	
Transportation	510,790	442,727	483,251	455,887	281,775	188,709	194,373	200,205	645,489	297,351	
Economic environment	1,101,251	1,628,174	1,652,403	1,279,024	984,133	970,840	1,223,746	1,252,670	3,051,881	12,447,000	
Culture and recreation	165,238	167,982	199,286	184,717	275,060	250,591	279,223	378,443	5,701,825	5,499,889	
Other	61,873										
Total governmental activities	11,348,796	13,263,891	12,549,541	12,966,646	13,634,057	12,280,691	12,767,804	13,320,333	109,321,353	42,970,322	
Business-type activities:											
Utilities	16,589,562	16,135,065	17,552,449	17,999,702	19,233,264	18,725,213	20,156,929	19,983,982	25,859,090	18,910,797	
Solid waste	6,855,496	6,513,969	6,499,983	6,607,800	6,749,482	6,716,863	6,906,065	7,186,148	6,311,029	7,300,966	
Marina	3,374,900	3,511,819	3,123,838	2,976,178	3,165,160	2,772,635	3,067,780	3,366,817	793,912	1,832,345	
Total business-type activities	26,819,958	26,160,853	27,176,270	27,583,680	29,147,906	28,214,711	30,130,774	30,536,947	32,964,031	28,044,108	
Total primary government function/program revenues	\$ 38,168,754	\$ 39,424,744	\$ 39,725,811	\$ 40,550,326	\$ 42,781,963	\$ 40,495,402	\$ 42,898,578	\$ 43,857,280	\$ 142,285,384	\$ 71,014,430	

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**CITY OF PANAMA CITY, FLORIDA
FUND BALANCES - GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
UNAUDITED**

	Fiscal Year									
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Governmental Funds										
General fund:										
Non-spendable	\$ 161,098	\$ 432,325	\$ 160,252	\$ 212,444	\$ 355,237	\$ 292,545	\$ 293,011	\$ 319,010	\$ 304,141	\$ 383,043
Spendable:										
Restricted										
Committed	9,838,400	9,838,400	10,496,928	10,882,597	11,396,432	11,164,211	12,045,554	12,906,796	242,020	534,724
Assigned	1,053,855	783,378	230,253	228,760	228,760	286,399	546,933	546,933	14,585,827	17,327,208
Unassigned	9,254,662	9,545,027	11,542,588	13,262,912	12,591,442	14,868,795	8,207,390	11,543,501	15,131,988	18,244,975
Total general fund	<u>20,308,015</u>	<u>20,599,130</u>	<u>22,430,021</u>	<u>24,586,713</u>	<u>24,571,871</u>	<u>26,611,950</u>	<u>21,092,888</u>	<u>25,316,240</u>	<u>15,131,988</u>	<u>18,244,975</u>
All other governmental funds:										
Non-spendable	167,695	164,350	161,352	166,328	1,931,733	1,947,538	2,322,141	2,285,632	2,532,757	4,264,991
Spendable:										
Restricted	13,077,348	11,914,160	8,823,094	9,664,348	8,059,411	9,821,489	10,344,149	14,176,471	27,250,949	24,673,971
Committed	4,147,234	4,388,146	2,544,340	1,759,587	2,260,097	18,426,642	17,884,755	33,369,103	71,961,293	39,185,680
Assigned	11,326,551	11,399,721	23,848,878	19,448,304	17,953,680	30,195,669	30,551,045	49,831,206	31,976,073	30,320,836
Unassigned	28,718,828	27,866,377	35,377,664	31,038,567	30,204,921	30,195,669	30,551,045	49,831,206	133,721,072	(554,790)
Total all other governmental funds	<u>49,026,843</u>	<u>48,465,507</u>	<u>57,807,685</u>	<u>55,625,280</u>	<u>54,776,792</u>	<u>56,807,619</u>	<u>51,643,933</u>	<u>75,147,446</u>	<u>148,853,060</u>	<u>116,135,663</u>
Total governmental funds	<u>\$ 49,026,843</u>	<u>\$ 48,465,507</u>	<u>\$ 57,807,685</u>	<u>\$ 55,625,280</u>	<u>\$ 54,776,792</u>	<u>\$ 56,807,619</u>	<u>\$ 51,643,933</u>	<u>\$ 75,147,446</u>	<u>\$ 148,853,060</u>	<u>\$ 116,135,663</u>

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**CITY OF PANAMA CITY, FLORIDA
CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
UNAUDITED**

	Fiscal Year									
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Revenues										
Taxes	\$ 18,487,185	\$ 18,320,020	\$ 18,817,297	\$ 19,458,430	\$ 20,128,376	\$ 20,527,665	\$ 22,314,178	\$ 23,881,370	\$ 23,583,332	\$ 24,781,168
Licenses and permits	7,523,145	7,590,601	7,966,335	8,657,993	9,163,514	9,361,261	9,573,480	10,013,624	9,650,287	10,164,936
Intergovernmental	8,476,178	10,321,430	9,006,077	9,623,619	10,174,102	8,888,292	9,150,093	9,372,046	91,693,380	24,601,564
Charges for services	1,075,967	1,011,432	1,253,090	1,175,095	1,209,316	1,156,224	1,249,335	1,317,923	1,164,419	1,127,439
Investment earnings	220,889	228,562	225,263	346,626	343,489	176,342	472,139	663,874	1,253,276	707,005
Miscellaneous	539,298	2,878,779	969,360	532,062	890,468	1,320,962	640,337	555,772	3,144,764	1,961,119
Total revenues	<u>36,322,662</u>	<u>40,350,824</u>	<u>38,237,422</u>	<u>39,793,825</u>	<u>41,909,265</u>	<u>41,430,746</u>	<u>43,399,562</u>	<u>45,804,609</u>	<u>130,489,458</u>	<u>63,343,231</u>
Expenditures										
Current:										
General government	4,951,169	4,555,892	5,357,993	4,928,462	5,465,271	5,043,149	5,314,495	5,631,954	81,212,990	38,740,031
Public safety	15,060,689	15,506,710	15,859,430	16,362,023	16,248,208	16,622,005	16,772,083	17,429,071	19,360,984	19,175,443
Physical environment	37,477				5,748					
Transportation	3,728,533	3,727,188	3,888,680	3,852,140	3,660,154	3,601,914	3,754,584	3,821,614	3,280,396	3,642,622
Economic environment	3,076,424	3,747,936	3,265,201	3,682,475	3,500,184	3,514,085	3,455,302	4,881,270	4,145,662	7,508,653
Human services	347,571	305,925	274,702	313,463	265,926	244,089	282,512	244,479	235,158	271,247
Culture and recreation	2,306,535	2,330,338	2,446,464	2,447,613	2,588,130	2,626,840	2,713,367	2,790,838	6,562,198	3,459,087
Debt service:										
Capital lease principal				395,642	806,349	750,414	381,959	535,300	622,728	390,148
Capital lease interest				10,070	6,666	62,601	45,269	33,583	44,326	87,129
Principal	1,690,000	1,771,000	1,387,000	1,187,000	1,802,000	1,838,000	3,243,000	216,000	1,821,000	4,032,000
Interest and other charges	450,642	1,618,578	715,680	418,705	370,427	332,915	493,141	175,387	1,550,357	2,217,163
Capital outlay	3,833,890	6,493,415	7,464,200	7,298,532	8,729,922	3,302,128	13,782,228	16,793,745	16,178,164	10,646,121
Total expenditures	<u>35,482,930</u>	<u>40,056,982</u>	<u>40,659,350</u>	<u>40,896,125</u>	<u>43,443,237</u>	<u>37,943,888</u>	<u>50,237,940</u>	<u>52,553,241</u>	<u>135,013,963</u>	<u>90,169,644</u>
Excess (deficiency) of revenues over (under) expenditures	<u>839,732</u>	<u>293,842</u>	<u>(2,421,928)</u>	<u>(1,102,300)</u>	<u>(1,533,972)</u>	<u>3,486,858</u>	<u>(6,838,378)</u>	<u>(6,748,632)</u>	<u>(4,524,505)</u>	<u>(26,826,413)</u>
Other Financing Sources (Uses)										
Transfers in	8,845,631	11,691,407	7,368,623	7,778,812	9,467,567	7,353,850	7,020,694	11,290,553	22,913,434	10,081,463
Transfer out	(8,945,948)	(12,611,868)	(8,377,393)	(8,858,917)	(10,670,379)	(8,809,881)	(8,642,793)	(13,080,073)	(24,861,834)	(14,958,600)
Issuance of long term debt			14,194,945		1,888,296		3,296,791	32,082,490	60,077,909	15,501,564
Original issue discount								(40,825)		
Issuance of refunding bonds		2,883,000	3,315,000					41,185,195		
Payment to bond refunding escrow agent		(2,817,717)	(3,289,219)					(41,185,195)		
Insurance Proceeds										13,439,200
BP recovery			1,900,000							
Total other financing sources (uses)	<u>(100,317)</u>	<u>(855,178)</u>	<u>15,111,956</u>	<u>(1,080,105)</u>	<u>685,484</u>	<u>(1,456,031)</u>	<u>1,674,692</u>	<u>30,252,145</u>	<u>78,230,119</u>	<u>24,063,627</u>
Net change in fund balances	\$ 739,415	\$ (561,336)	\$ 12,690,028	\$ (2,182,405)	\$ (848,488)	\$ 2,030,827	\$ (5,163,686)	\$ 23,503,513	\$ 73,705,614	\$ (2,762,786)
Debt service as a percentage of noncapital expenditures	6.76%	10.10%	6.33%	5.99%	8.60%	8.61%	11.42%	2.69%	3.40%	8.46%

See independent auditor's report.

CITY OF PANAMA CITY, FLORIDA
ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS
(IN THOUSANDS OF DOLLARS)
UNAUDITED

Fiscal Year	Real Property		Personal Property		Centrally Assessed		Total		Ratio of Total Assessed Value to Total Estimated Actual Value	
	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Estimated Actual Value	Total Direct Rate
2011	\$ 1,873,704	\$ 3,094,310	\$ 282,033	\$ 429,748	\$ 13,794	\$ 14,003	\$ 2,169,531	\$ 3,538,061	61.32%	3.8152
2012	1,847,348	2,994,001	275,999	419,831	13,756	13,953	2,137,103	3,427,785	62.35%	3.8723
2013	1,910,954	2,882,465	300,007	418,383	13,761	14,011	2,224,722	3,314,859	67.11%	3.8723
2014	1,915,492	2,876,959	320,082	440,593	15,372	16,216	2,250,946	3,333,768	67.52%	3.8570
2015	1,925,554	2,837,577	361,462	459,143	15,210	15,503	2,302,226	3,312,223	69.51%	3.9740
2016	1,938,954	2,845,484	337,167	433,798	16,547	17,190	2,292,668	3,296,472	69.55%	3.9740
2017	1,981,248	2,897,689	320,030	417,208	20,272	20,624	2,321,550	3,335,521	69.60%	3.9740
2018	2,051,763	2,964,195	328,829	425,405	15,412	15,795	2,396,004	3,405,395	70.36%	4.3500
2019	2,416,478	2,492,004	402,164	407,563	14,711	14,711	2,833,353	2,914,278	97.22%	5.5469
2020	2,607,743	2,726,502	422,905	428,077	15,597	15,597	3,046,244	3,170,175	96.09%	4.9999

Source: Office of the Property Appraiser, Bay County, Florida

**CITY OF PANAMA CITY, FLORIDA
DIRECT AND OVERLAPPING PROPERTY TAX RATES
LAST TEN FISCAL YEARS
UNAUDITED**

Overlapping Rates

Fiscal Year	City of Panama City			Bay County			Bay District Schools			Panama City Downtown Improvement Board	Northwest Florida Water Management District	Total Direct and Overlapping Rates
	Operating Millage	Debt Service Millage	Total City Millage	Operating Millage	Debt Service Millage	Total County Millage	Operating Millage	Debt Service Millage	Total School Millage			
2011	3.8152		3.8152	4.8025		4.8025	7.1180		7.1180	2.7180	0.0400	18.4937
2012	3.8723		3.8723	4.8025		4.8025	6.8580		6.8580	2.7578	0.0400	18.3306
2013	3.8723		3.8723	3.6500		3.6500	6.7610		6.7610	2.8918	0.0400	17.2151
2014	3.8570		3.8570	4.6500		4.6500	6.8890		6.8890	2.8918	0.0039	18.2917
2015	3.9740		3.9740	4.6500		4.6500	6.9070		6.9070	3.0000	0.0378	18.5688
2016	3.9740		3.9740	4.6500		4.6500	6.4750		6.4750	3.0000	0.0366	18.1356
2017	3.9740		3.9740	4.4362		4.4362	6.3410		6.3410	3.0000	0.0353	17.7865
2018	4.3500		4.3500	4.4362		4.4362	6.1220		6.1220	3.0000	0.0338	17.9420
2019	5.5469		5.5469	4.4362		4.4362	5.9476		5.9476	3.0000	0.0327	18.9634
2020	4.9999		4.9999	4.4362		4.4362	5.9680		5.9680	3.0000	0.0311	18.4352

Source: Office of the Property Appraiser, Bay County, Florida

See independent auditor's report.
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**CITY OF PANAMA CITY, FLORIDA
PRINCIPAL PROPERTY TAXPAYERS
CURRENT YEAR AND NINE YEARS AGO
UNAUDITED**

Taxpayer	2020			2011		
	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Gulf Power Company	\$ 534,743,662	1	17.55%	\$ 238,035,628	1	10.97%
St. Joe Land & Development	124,626,407	2	4.09%	162,234,916	2	7.48%
Westrock-Stone Container	100,130,372	3	3.29%	-		0.00%
Hilton Companies	69,471,275	4	2.28%	34,340,792	10	1.58%
Pier Park LLC	69,371,390	5	2.28%	52,466,704	6	2.42%
Hospital Corporation of America	67,068,022	6	2.20%	-		
Cardone Ashley Member LLC	54,759,519	7	1.80%	-		
Wyndham Vacation	54,678,695	8	1.79%	-		
Wal-Mart Stores	50,616,846	9	1.66%	-		
Gulf Coast Electric Co-op	41,873,268	10	1.37%	-		
Laketown Wharf Marketing Corp				36,797,064	9	1.70%
Shores of Panama Collateral				81,690,415	3	3.77%
RockTenn (Smurfit-Stone Container)				66,862,120	4	3.08%
Marriott Ownership Resorts				55,821,723	5	2.57%
Arizona Chemical Company				43,251,080	7	1.99%
Total Principal Taxpayers	\$ 1,167,339,456		38.32%	\$ 812,534,933	8	37.45%
Total Taxable Assessed Value	\$ 3,046,244,134			\$ 2,169,389,225		

Source: Office of the Property Appraiser, Bay County, Florida

**CITY OF PANAMA CITY, FLORIDA
PROPERTY TAX LEVIES AND COLLECTIONS (1)
LAST TEN FISCAL YEARS
UNAUDITED**

Fiscal Year	Total Tax Levied for the Fiscal Year	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2011	\$ 8,506,412	\$ 8,188,062	96.26%	\$ 68,765	\$ 8,256,827	97.07%
2012	8,274,835	7,985,216	96.50%	41,374	8,026,590	97.00%
2013	8,614,083	7,903,674	91.75%	27,445	7,931,119	92.07%
2014	8,680,847	8,310,016	95.73%	28,856	8,338,872	96.06%
2015	9,148,158	8,458,119	92.46%	53,346	8,511,465	93.04%
2016	9,110,571	8,813,050	96.73%	48,454	8,861,504	97.27%
2017	9,225,232	8,868,185	96.13%	29,502	8,897,687	96.45%
2018	9,227,409	8,905,109	96.51%	24,809	8,929,918	96.78%
2019	10,419,785	9,730,839	93.39%	368,700	10,099,539	96.93%
2020	10,297,103	10,577,937	102.73%	471,874	11,049,811	107.31%

(1) By May 31, during each year for which taxes are levied, all taxes have been collected and remitted to the City or the delinquent taxes are raised by public auction of tax certificates and the proceeds are remitted to the City by the County Tax Collector. Therefore, there are no material unremitted tax revenues for each fiscal year on September 30.

Source: Based on information provided by Office of the Property Appraiser, Bay County, Florida

**CITY OF PANAMA CITY, FLORIDA
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS
UNAUDITED**

Fiscal Year	Governmental Activities		Business-type Activities		Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	Revenue Bonds/Notes	Capital Lease Obligations	Revenue Bonds/Notes				
2011	\$ 10,064,000		\$ 17,035,000	\$	27,099,000	4.97%	760
2012	7,203,000		16,400,000		23,603,000	5.75%	645
2013	18,605,000	\$ 295,945	15,202,000		34,102,945	4.42%	953
2014	17,418,000	200,303	13,129,000		30,747,303	5.00%	860
2015	15,638,480	1,582,251	44,878,789		62,099,520	2.58%	1,733
2016	13,790,621	1,131,837	43,379,092		58,301,550	2.90%	1,580
2017	13,748,090	839,668	37,899,394		52,487,152	3.36%	1,419
2018	44,917,517	956,857	37,891,697		83,766,071	2.70%	2,251
2019	43,095,787	1,357,541	35,045,000		79,498,328	5.20%	2,359
2020	44,065,470	1,468,956	32,139,000		77,673,426	Not Available	2,000

Note: For the fiscal years ended September 30. Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics on page 206 for personal income and population data. For the purpose of this schedule, personal income attributable to Panama City was utilized.

CITY OF PANAMA CITY, FLORIDA
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
(IN THOUSANDS OF DOLLARS)
UNAUDITED

Governmental Unit	Debt Outstanding	Estimated Percent Applicable ¹	Estimated Share of Overlapping Debt
Bay County:			
Bonds payable	\$ 48,507	17.65%	\$ 8,563
Capital leases	1,334	17.65%	235
Notes payable	158,788	17.65%	28,030
	<u>208,629</u>		<u>36,828</u>
Bay County School Board:			
Sales tax revenue anticipation note	1,282	16.14%	207
Revenue Anticipation Note	3,078	16.14%	497
Certificates of participation	122,326	16.14%	19,747
	<u>126,686</u>		<u>20,451</u>
Subtotal of overlapping debt			56,782
City of Panama City direct debt	45,534		45,534
Total direct and overlapping debt			<u>\$ 102,316</u>

¹ The percentage of overlapping debt applicable is estimated using taxable assessed property values, for 2020, that are provided by the Bay County Property Appraiser's Office. The percentages were calculated by dividing the City's taxable assessed value by the County or School Board taxable assessed value.

Source: - Bay County Clerk of Court & Comptroller for fiscal year ended September 30, 2020
- District School Board of Bay County Superintendent's Annual Financial Report for the fiscal year ended June 30, 2020

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 PLEDGED - REVENUE COVERAGE - GOVERNMENTAL ACTIVITIES
 LAST TEN FISCAL YEARS
 UNAUDITED**

Fiscal Year	Local Option Gas Transportation Bonds			Utility Service Tax Bonds				
	Revenue Collected	Debt Service Principal	Debt Service Interest	Coverage	Revenue Collected	Debt Service Principal	Debt Service Interest	Coverage
2011	\$ 1,272,508				\$ 3,462,259	\$ 865,000	\$ 162,555	3.37
2012	1,269,175				3,100,905	910,000	73,420	3.15
2013	1,394,258				3,479,637	515,000	12,253	6.60
2014	1,376,850				3,879,713	291,000	7,900	12.98
2015	1,410,878				4,176,778	293,000	4,746	14.03
2016	1,479,612				4,276,080	293,000	1,582	14.52
2017	1,281,331				4,287,390			
2018	1,295,819				4,540,419			
2019	1,315,941				3,719,556			
2020	1,269,117				1,542,282			

Utility Service Tax, Communications Services Tax, and Merchants' License Fee Bonds

Fiscal Year	Revenue Collected (1)	Debt Service		Coverage
		Principal	Interest	
2013	\$ 12,025,916	\$ 750,000	\$ 87,756	14.35
2014	13,801,666	349,000	66,438	33.22
2015	14,250,305	605,000	52,886	21.66
2016	14,604,875	621,000	38,976	22.13
2017	15,191,733	1,272,000	44,453	11.54
2018	15,920,513			
2019	14,629,936			
2020	15,528,848			

(1) Revenue collected for Utility Service Tax, Communications Services Tax, and Merchants' License Fee Bonds includes the amount remaining after principal and interest payments for the bonds covered solely by Utility Service Taxes, plus the Communications Services Tax and the Merchants' License Fees.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
 PLEDGED - REVENUE COVERAGE - BUSINESS-TYPE ACTIVITIES (1)
 LAST TEN FISCAL YEARS
 UNAUDITED**

Fiscal Year	Gross Revenue (2)	Expenses (3)	Net Revenue Available for Debt Service (4)	DEBT SERVICE REQUIREMENTS			
				Principal	Interest	Total	Coverage
2011	\$ 16,484,624	\$ 10,167,967	\$ 6,316,657	\$ 1,085,000	\$ 761,203	\$ 1,846,203	3.42
2012	16,202,985	10,573,093	5,629,892	1,647,000	165,837	1,812,837	3.11
2013	17,500,817	10,642,101	6,858,716	1,198,000	519,315	1,717,315	3.99
2014	17,914,768	10,140,302	7,774,466	1,261,000	520,473	1,781,473	4.36
2015	19,140,180	10,440,568	8,699,612	416,000	225,781	641,781	13.56
2016	18,709,289	10,657,103	8,052,186	1,492,000	1,165,638	2,657,638	3.03
2017	19,906,474	10,941,850	8,964,624	2,692,000	1,080,841	3,772,841	2.38
2018	19,850,187	11,445,855	8,404,332	2,780,000	1,036,363	3,816,363	2.20
2019	25,683,597	19,074,971	6,608,626	2,839,000	979,519	3,818,519	1.73
2020	18,603,912	13,468,255	5,135,657	2,906,000	915,697	3,821,697	1.34

Notes: (1) Includes Utilities Fund only.

(2) Includes all operating and nonoperating revenues except impact fees.

(3) Includes all operating and nonoperating expenses except interest expense and depreciation expense.

(4) Before operating transfers out.

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS
UNAUDITED**

Fiscal Year	Estimated City Population (1)	Estimated County Population (2)	City to County Population Ratio	Personal Income (1)	Per Capita	
					Personal Income (1)	Unemployment Rate (3)
2011	36,590	169,278	21.62%	\$ 6,456,932	\$ 38,144	10.7%
2012	35,800	169,392	21.13%	6,568,180	38,775	9.3%
2013	35,720	169,866	21.03%	6,634,581	42,179	7.8%
2014	35,773	170,781	20.95%	6,888,553	42,998	5.8%
2015	35,835	173,310	20.68%	7,214,062	44,731	5.1%
2016	36,909	176,016	20.97%	7,529,278	45,744	4.8%
2017	36,988	178,820	20.68%	7,796,975	47,648	3.3%
2018	37,208	181,199	20.53%	8,010,201	48,944	2.8%
2019	32,951	167,283	19.70%	7,982,208	45,690	3.9%
2020	34,517	174,410	19.79%	Not Available	Not Available	4.7%

Source: (1) Florida Legislature, Office of Economic and Demographic Research
(2) U.S. Census Bureau
(3) U.S. Bureau of Labor Statistics

**CITY OF PANAMA CITY, FLORIDA
PRINCIPAL EMPLOYERS (1)
CURRENT YEAR AND NINE YEARS AGO
UNAUDITED**

Employer	2020				2011			
	Employees	Rank	Percentage of		Employees	Rank	Percentage of	
			Total County	Employment			Total County	Employment
Naval Support Activity Panama City	5,200	1	5.92%		3,908	2	4.33%	
Tyndall Air Force Base	3,888	2	4.43%		7,352	1	8.15%	
Bay District Schools	3,000	3	3.42%		3,062	3	3.39%	
Maximus Federal	2,000	4	2.28%					
Eastern Shipbuilding Group	1,800	5	2.05%		823	5	0.91%	
Wal-Mart and Sam's Club	1,500	6	1.71%					
Bay County Constitutional Officers	1,214	7	1.38%					
Bay Medical Center	1,000	8	1.14%		2,000	4	2.22%	
Trane Company	800	9	0.91%					
Gulf Coast Medical Center	631	10	0.72%		651	6	0.72%	
Gulf Coast State College					600	7	0.67%	
City of Panama City					537	8	0.60%	
Bay County Board					533	9	0.59%	
Bay County Sheriff					516	10	0.57%	
	<u>21,033</u>		<u>23.96%</u>		<u>19,982</u>		<u>22.15%</u>	
Total Bay County Labor Force	<u>87,796</u>				<u>90,215</u>			

(1) Data presented reflects Bay County

Source: Bay County Economic Development Alliance

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
OPERATING INDICATORS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS
UNAUDITED**

	Fiscal Year									
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
<u>Governmental activities:</u>										
Police:										
Total crime arrests	4,210	4,190	4,074	5,807	5,297	5,346	4,177	4,834	5,220	5,212
Traffic violations	10,551	11,240	10,286	6,683	9,179	8,385	8,438	5,427	6,870	4,434
Parking violations	315	104	135	154	98	42	70	61	31	19
Code enforcement reports	839	1,022	2,059	2,707	3,160	4,164	4,971	4,104	2,256	4,468
Calls for service	56,398	56,880	54,480	53,421	53,343	55,069	55,876	61,206	57,113	68,808
Fire:										
Structure fires	39	49	48	44	35	62	29	44	38	39
Total calls for service	1,756	1,870	1,821	2,479	2,735	2,779	5,206	6,186	5,185	4,897
Inspections	1,985	2,132	1,721	1,870	2,358	2,508	3,396	2,502	2,606	2,607
<u>Business-type activities:</u>										
Wastewater system:										
Number of service connections	14,575	14,554	14,643	14,730	14,683	14,734	14,885	15,038	13,532	13,141
Water system:										
Number of service connections	16,933	16,928	17,011	17,052	17,139	17,221	17,449	17,668	15,929	16,443

Source: City Departments

**CITY OF PANAMA CITY, FLORIDA
CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS
UNAUDITED**

	Fiscal Year									
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
<u>Governmental activities:</u>										
Police:										
Number of stations	1	1	1	1	1	1	1	1	1	1
Number of substations	3	3	3	2	2	2	2	2	0	0
Number of vehicles in fleet	121	118	121	120	121	122	126	137	137	137
Fire:										
Number of stations	5	6	6	6	6	6	6	6	6	6
Transportation:										
Miles of paved streets	198	198	198	198	199	201	201	204	204	204
Number of street lights	4,401	4,832	4,846	4,857	4,949	4,952	5,036	5,060	5,060	5,060
Culture and recreation:										
Community centers	8	8	8	8	8	8	8	8	8	8
Parks	33	33	33	34	35	35	35	35	35	35
Park acreage	146	146	146	150	156	156	156	156	156	228
Baseball and softball fields	13	13	13	13	10	10	10	10	10	10
Soccer fields					1	1	1	1	1	1
Public marinas	2	2	2	2	2	2	2	2	2	2
Public boat launching areas	4	4	4	4	4	4	4	4	4	4
Civic centers	1	1	1	1	1	1	1	1	1	1
<u>Business-type activities:</u>										
Wastewater system:										
Miles of sanitary sewers	290	294	295	292	293	295	295	297	3	3
Number of treatment plants	2	2	2	2	2	2	2	2	2	2
Daily average treatment in gallons	4,435,000	4,775,000	6,074,000	5,244,000	4,200,000	5,200,000	5,000,000	6,200,000	4,983,000	5,505,753
Water system:										
Miles of water mains	365	368	338	337	339	339	339	341	341	341
Number of fire hydrants	1,635	1,677	1,681	1,683	1,701	1,718	1,730	1,759	1,615	1,615
Daily average consumption in gallons	5,807,000	5,754,000	6,049,000	5,190,000	5,351,000	5,310,000	5,680,000	4,926,000	3,980,000	4,272,014

Source: City Departments

See independent auditor's report.

CITY OF PANAMA CITY, FLORIDA
FULL - TIME EQUIVALENT - CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS
UNAUDITED

Function/Program	Fiscal Year									
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
<u>Governmental activities:</u>										
General government	66	65	67	67	71	82	74	69	69	87
Public safety	220	220	220	213	216	224	243	233	257	226
Transportation	50	50	50	39	36	40	43	35	46	37
Culture and recreation	25	28	25	24	24	22	24	25	30	24
Economic environment	5	8	7	14	13	14	14	12	15	16
<u>Business-type activities:</u>										
Utilities	92	93	91	79	83	79	77	82	90	92
Solid waste	39	39	39	39	39	39	40	39	44	41
Marinas	9	9	9	13	13	14	14	14	15	7
Total	<u>506</u>	<u>512</u>	<u>508</u>	<u>488</u>	<u>495</u>	<u>514</u>	<u>529</u>	<u>509</u>	<u>566</u>	<u>530</u>

Source: City of Panama City Annual Budget

See independent auditor's report.
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SINGLE AUDIT SECTION

THIS SECTION CONTAINS THE FOLLOWING:

- SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE..... *p. 211*
- INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*..... *p. 214*
- INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL..... *p. 216*
- SCHEDULE OF FINDINGS AND QUESTIONED COSTS – PRIMARY GOVERNMENT..... *p. 219*
- MANAGEMENT'S CORRECTIVE ACTION PLAN..... *P. 224*
- INDEPENDENT ACCOUNTANT’S REPORT ON COMPLIANCE WITH FLORIDA STATUTE 218.415 RELATED TO LOCAL GOVERNMENT INVESTMENT POLICIES..... *p. 225*
- INDEPENDENT AUDITOR’S MANAGEMENT LETTER ... *p. 226*
- SCHEDULE OF EXPENDITURES OF FUNDS RELATED TO THE DEEPWATER HORIZON OIL SPILL *p. 229*



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**CITY OF PANAMA CITY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

<u>Federal/State Agency, Pass-Through Entity, Federal Program/State Projects</u>	<u>CFDA/ CSFA Number</u>	<u>Expenditures</u>
<u>Federal Awards</u>		
U.S. Department of Housing and Urban Development		
Direct programs:		
Community Development Block Grants	14.219	\$ 353,462
<i>Passed through Department of Economic Opportunity:</i>		
Neighborhood Stabilization Program	14.228	<u>106,567</u>
Total U.S. Department of Housing and Urban Development		<u>460,029</u>
U.S. Department of Justice:		
Direct Programs:		
Bulletproof Vest Partnership Program - 2018 PCPD	16.607	4,511
2018 Edward Byrne Justice Assistance Grant	16.738	34,762
2019 Edward Byrne Justice Assistance Grant	16.738	<u>22,830</u>
Total U.S. Department of Justice		<u>62,103</u>
U.S. Department of Homeland Security		
Direct Programs:		
Port Security Grant Program - 2018	97.056	54,872
Port Security Grant Program - 2019	97.056	122,142
<i>Passed through Florida Division of Emergency Management:</i>		
Disaster Grants - Public Assistance (Presidential Declared Disasters)	97.036	<u>83,064,667</u>
Total U.S. Department of Homeland Security		<u>83,241,681</u>
U.S. Department of the Treasury		
Direct Programs:		
<i>Passed through the Florida Department of Emergency Management:</i>		
Coronavirus Relief Fund - COVID-19	21.019	285,219
Coronavirus Relief Fund - CARES 1 - State Housing Institutions Partnership Program	21.019	<u>672,820</u>
Total U.S. Department of the Treasury		<u>958,039</u>
Total Expenditures of Federal Awards		<u>\$ 84,721,852</u>

COMPONENT - UNIT - Panama City Port Authority

U.S. Department of Homeland Security:

Passed through the Florida Department of Emergency Management

Agency:

Disaster Grants - Public Assistance (Presidential
Declared Disasters)

97.036 \$ 95,804

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

<u>Federal/State Agency, Pass-Through Entity, Federal Program/State Projects</u>	<u>CFDA/ CSFA Number</u>	<u>Expenditures</u>
<u>State Financial Assistance</u>		
Florida Housing Finance Corp:		
State Housing Institutions Partnership Program	40.901	218,725
State Housing Institutions Partnership Program- Hurricane Housing Recovery Program	40.902	2,207,025
State Housing Institutions Partnership Program- Emergency Management	40.901	251,381
<i>Passed through Bay County:</i>		
State Housing Institutions Partnership Program	40.901	118,641
State Housing Institutions Partnership Program- Hurricane Housing Recovery Program	40.902	1,936,914
State Housing Institutions Partnership Program- Emergency Management	40.901	107,919
Total Florida Housing Finance Corp		<u>4,840,605</u>
Total Expenditures of State Financial Assistance		<u><u>\$ 4,840,605</u></u>
<u>COMPONENT UNIT - Panama City Port Authority</u>		
Florida Department of Transportation:		
Grant No 43876319406	55.005	1,967,865
Grant No 42836479405	55.005	2,208,240
Total Expenditures of State Financial Assistance		<u><u>\$ 4,176,105</u></u>

See independent auditor's report.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND STATE FINANCIAL ASSISTANCE
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

NOTES TO SCHEDULE

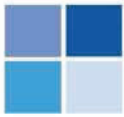
The accompanying schedule of expenditures of federal awards and state financial assistance includes the grant activity of the City of Panama City, Florida and is presented on the accrual basis of accounting.

The accompanying schedule of expenditures of federal awards and state financial assistance summarizes the federal and state expenditures of the City under programs of the federal government and state departments for the year ended September 30, 2020. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the requirements of Chapter 10.550, Rules of the Auditor General. Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the City.

For purposes of the schedule, federal awards and state projects include all grants, contracts, and similar agreements entered into directly with the federal government and state departments. The City has obtained the Catalog of Federal Domestic Assistance (CFDA) and Catalog of State Financial Assistance (CSFA) numbers to ensure that all programs have been identified in the schedule.

Disaster Grants - Public Assistance (CFDA No. 97.036)

After a Presidential - Declared disaster, FEMA provides a Public Assistance Grant to reimburse eligible costs associated with repair, replacement, or restoration of disaster-damaged facilities. The Federal government reimburses in the form of cost-shared grants which requires state matching funds. For the fiscal year ended September 30, 2020, \$83,021,084 of approved eligible expenditures that were incurred in a prior year are included on the schedule.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable Mayor, City Commissioners,
and City Manager
City of Panama City, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Panama City, Florida, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City of Panama City, Florida's basic financial statements and have issued our report thereon dated August 30, 2021.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Panama City, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Panama City, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Panama City, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material

weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2020-003, that we consider to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Panama City, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Panama City, Florida's Response to Findings

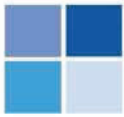
The City of Panama City, Florida's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Panama City's response was not subjected to the auditing procedures applied in the audit of financial statements, and accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lipton, Marley, Garner : Chastain

Panama City, Florida
August 30, 2021



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR
EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM
GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL**

Honorable Mayor, City Commissioners,
and City Manager
City of Panama City, Florida

Report on Compliance for Each Major Federal Program and State Project

We have audited the City of Panama City, Florida's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *Department of Financial Services' State Projects Compliance Supplement* that could have a direct and material effect on each of the City of Panama City, Florida's major federal programs and state projects for the year ended September 30, 2020. The City of Panama City, Florida's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the federal and state statutes, regulations, and the terms and conditions of its federal awards and state financial assistance applicable to its federal programs and state projects.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Panama City, Florida's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, Rules of the Auditor General. Those standards, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal programs and state project occurred. An audit includes examining, on a test basis, evidence about the City of Panama City, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the City of Panama City, Florida's compliance.

Opinion on Each Major Federal Program and State Project

In our opinion, the City of Panama City, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2020.

Report on Internal Control over Compliance

Management of the City of Panama City, Florida is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Panama City, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Panama City, Florida's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program and state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program and state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program and state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as items 2020-004 and 2020-005, that we consider to be significant deficiencies, and item 2020-006, that we consider to be a material weakness.

The City of Panama City, Florida's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Panama City, Florida's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Lipton, Marley, Garner : Chastain

Panama City, Florida
August 30, 2021

**CITY OF PANAMA CITY, FLORIDA
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS – PRIMARY GOVERNMENT
 FISCAL YEAR ENDED SEPTEMBER 30, 2020**

A. Summary of Auditor's Results

1. The auditor's report expresses an unmodified opinion on whether the financial statements of the City of Panama City, Florida were prepared in accordance with GAAP.
2. One material weakness relating to the audit of the financial statements is reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of the City of Panama City, Florida, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
4. Two significant deficiencies and one material weakness in internal control over a major state project are reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and on Internal Control Over Compliance Required by Chapter 10.550, Rules of the Auditor General.
5. The auditor's report on compliance for the major federal award programs and major state projects for the City of Panama City, Florida, expresses an unmodified opinion on all major federal award programs and major state projects.
6. Our audit disclosed no findings to federal programs and state projects required to be disclosed in accordance with 2 CFR Section 200.516 (a) and Chapter 10.550 Rules of the Auditor General.
7. The programs and projects tested as major programs and projects included the following:

<u>Federal Programs</u>	<u>Federal CFDA No.</u>
Disaster Grants-Public Assistance (Presidential Declared Disasters)	97.036
Coronavirus Relief Fund	21.019
<u>State Projects</u>	<u>State CSFA No.</u>
State Housing Institutions Partnership Program- Hurricane Housing Recovery Program	40.902

8. The threshold used for distinguishing between Type A and B programs was \$750,000.
9. The City of the Panama City, Florida, did not qualify as a low-risk auditee for the federal programs or state projects.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS – PRIMARY GOVERNMENT
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

B. Findings - Financial Statements Audit

2020 – 003

Condition: Material adjustments to the financial records were made in order for the financial statements to conform to generally accepted accounting principles.

Criteria: Internal controls should prevent, or detect and correct adjustment timely to provide materially correct financial information.

Cause: The City's controls did not identify the adjustments timely.

Effect: Adjustments were required for current year balances.

Recommendation: We recommend that the City staff continue to strive towards identifying proposed audit adjustments more timely.

Views of Responsible Officials and Planned Corrective Actions: The City agrees with the auditors' recommendations. See attached Managements Corrective Action Plan.

C. Findings and Questioned Costs - Major Federal Award Program and State Project

2020 – 004

Condition: Each year, the State Housing Initiatives Partnership Program must submit an annual report of its local affordable housing program expenditures, leveraging, and beneficiary characteristics (demographics). During our audit, we noted in several instances, the expenditures reported on the Annual Reports for closeout year 2017-2018 were submitted to Florida Housing Finance Corporation inaccurately by including expenditures outside of the time frame and contained amounts that did not correspond with the City's financial statements.

Criteria: Guidelines determined by Florida Housing Finance Corporation for completing the Annual Report should be followed.

Cause: Proper controls are procedures were not in place to ensure expenditures were properly reported on the Annual Report.

Effect: The Annual Reports submitted to Florida Housing include inaccurate information.

Recommendation: We recommend that that City staff establish controls to ensure and verify the completeness and accuracy of the Annual Reports submitted to Florida Housing Finance Corporation.

Views of Responsible Officials and Planned Corrective Actions: The City agrees with the auditors' recommendations. See attached Managements Corrective Action Plan.

CITY OF PANAMA CITY, FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS – PRIMARY GOVERNMENT
FISCAL YEAR ENDED SEPTEMBER 30, 2020

2020 – 005

Condition: Significant adjustments to the financial records were made in order to properly classify to the appropriate program State Housing Initiatives Partnership Funds.

Criteria: Program expenditures should be properly classified when they occur.

Cause: Proper controls and procedures were not in place to ensure that costs were allocated to programs correctly.

Effect: The cost of assistance may be disallowed.

Recommendation: We recommend that City staff establish controls to verify that costs are classified to the correct programs.

Views of Responsible Officials and Planned Corrective Actions: The City agrees with the auditors' recommendations. See attached Managements Corrective Action Plan.

2020 – 006

Condition: Several State Housing Initiatives Partnership Program files that were tested were incomplete. All necessary documentation was not maintained timely.

Criteria: Files in progress are required per the contract to include notes and checklists that track the progress of the file.

Cause: Proper controls and procedures were not in place to ensure files were completed in a timely manner.

Effect: Files and related expenses could be missed in filing annual reports and documenting eligible expenses, which could lead to questioned costs.

Recommendation: We recommend that City staff establish controls to ensure and verify files are reviewed on a scheduled basis and documentation is kept up with in a timely manner.

Views of Responsible Officials and Planned Corrective Actions: The City agrees with the auditors' recommendations. See attached Managements Corrective Action Plan.

**CITY OF PANAMA CITY, FLORIDA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS – PRIMARY GOVERNMENT
FISCAL YEAR ENDED SEPTEMBER 30, 2020**

D. Prior Year Findings and Questioned Costs – Major Federal Award Program and State Project

2019 – 001

SIGNIFICANT DEFICIENCY IN INTERNAL CONTROL OVER COMPLIANCE

Condition – As noted in Note 15-Hurricane Michael, in the prior year, the City and its citizens suffered devastating destruction and property damage from Hurricane Michael. The immediate need to assist the citizens with housing issues led to expenditures that were not within the scope of the existing Local Housing Assistance Plan (LHAP). The Local Housing Assistance Plan was later amended.

Recommendation – The City staff implement controls to ensure expenditures fall under strategies allowed within the LHAP.

Current Status – Corrective action was taken, hence not repeated in fiscal year 2020.

2019 – 002

SIGNIFICANT DEFICIENCY IN INTERNAL CONTROL OVER COMPLIANCE

Condition – Eligibility documentation was incomplete. Due to the catastrophic event, the housing needs were and contribute to be significant. The City saw an overwhelming increase in the number of people needing assistance. As a result, the City found it difficult to maintain complete eligibility records.

Recommendation – The City staff establish controls to ensure and verify eligibility and completeness of documents before assistance is provided.

Current Status – Corrective action was taken, hence not repeated in fiscal year 2020.



*“Dedicated to Excellence...
People Serving People”*

August 30, 2021

City of Panama City, Florida
Management’s Corrective Action Plan
For the Fiscal Year Ended September 30, 2020

Finding Number 2020-003,

Planned Corrective Action:

In preparing future Annual Financial Reports, the City will strive towards identifying and recording all needed adjustments during the year and before beginning the audit. This will include coordinating with all City departments to ensure that the accounting department is made aware of all needed adjustments.

It is important to note that accounting for the mass destruction caused by Hurricane Michael in October 2018 has continued to require major time and effort by the accounting department. The damaged and/or destroyed fixed asset accounting was not completed until July 2021 for FY2019, 9 months into FY2021. There has also been additional time required of the accounting department to record new assets purchased to replace the destroyed ones, time to record and track FEMA grants and income, and time for the additional disbursements for repairs and replacements. Along with the overwhelming accounting issues created by Hurricane Michael, the City also had another hurricane, Hurricane Sally, that caused damages and the Pandemic due to COVID-19, that have contributed to work over and above the daily normal accounting work. Overall, the City has not had the manpower available to address normal general ledger review and regular adjustments were delayed for FY2020.

Anticipated Completion Date: November 20, 2022

Finding Number 2020-004

Planned Corrective Action:

The City has revamped its annual report filing procedures to allow for timely reporting of expenses on the annual reports filed.

Anticipated Completion Date: November 20, 2022

Finding Number 2020-005

Planned Corrective Action:

The new department accountant, hired late September 2020, has been working to make sure expenses are correctly coded when initially recorded. Through the first nine months of FY21, there were a few, less than five, small corrections.

Anticipated Completion Date: January 31, 2022

Finding Number 2020-006

Planned Corrective Action:

The City has implemented additional procedures and controls to assist in regular monitoring of files. A “Notes” sheet will be added to each file. The monthly file reviewer will sign off on the date reviewed and

any additional information needed. As various contacts are made related to the file, a note will be added giving a brief description, the person involved and a date. Checklists will also be added to each file as required by the contract.

Anticipated Completion Date: November 30, 2022

Responsible Contact Person: Janette Smith



City Clerk-Treasurer



**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH FLORIDA
STATUTE 218.415 RELATED TO LOCAL GOVERNMENT INVESTMENT POLICIES**

Honorable Mayor, City Commissioners,
and City Manager
City of Panama City, Florida

We have examined the City of Panama City, Florida's (the "City") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds and with Federal and State laws, rules, regulations, contracts, or grant agreements related to the receipt and expenditure of funds (see section 288.8018(1), Florida Statutes) they received related to the Deepwater Horizon Oil Spill, during the year ended September 30, 2020. Management of the City is responsible for the City's compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements, based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

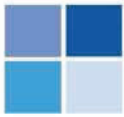
Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2020.

This report is intended solely for the information and use of the City and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than the specified parties.

Tipton, Marler, Garner & Chastain

Panama City, Florida
August 30, 2021



INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Mayor, City Commissioners,
and City Manager
City of Panama City, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Panama City, Florida, as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated August 30, 2021.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated August 30, 2021, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding financial report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. We determined that the City of Panama City, Florida compiled this information in Note 1 to the financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City of Panama City, Florida has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City of Panama City, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City of Panama City, Florida. It is management's responsibility to monitor the City of Panama City, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we have the following recommendations:

2020 - 001 Bank Reconciliations:

During our audit, we noted that the concentration bank account was not timely reconciled during the fiscal year. Due to the volume of activity involved in the concentration bank account, we recommend that priority is established with allocating the time and expertise needed to accurately and timely reconcile this account.

2020 - 002 Capital Assets Policies and Procedures:

During our audit, we noted in several instances that appropriate asset tags on the capital assets examined were missing. Also, several capital assets that were selected for testing were not able to be located. We recommend that the City follow their capital asset policies and procedures.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Mayor, City Commissioners, City Manager, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Lipton, Marley, Garner : Chastain

Panama City, Florida
August 30, 2021

**CITY OF PANAMA CITY, FLORIDA
 SCHEDULE OF EXPENDITURES OF FUNDS
 RELATED TO THE DEEPWATER HORIZON OIL SPILL
 FISCAL YEAR ENDED SEPTEMBER 30, 2020**

	2020	
Source	Amount Received	Amount Expended
COMPONENT UNIT-Panama City Port Authority		
British Petroleum:		
Triumph Gulf Coast Inc.	\$3,961,628	\$ 2,449,131

Note: This does not include funds related to the Deepwater Horizon Oil Spill that are considered Federal awards or State financial assistance. The Schedule of Expenditures of Federal Awards and State Financial Assistance includes \$0 of expenditures of Federal Awards and State financial assistance, that are related to the Deepwater Horizon Oil Spill.