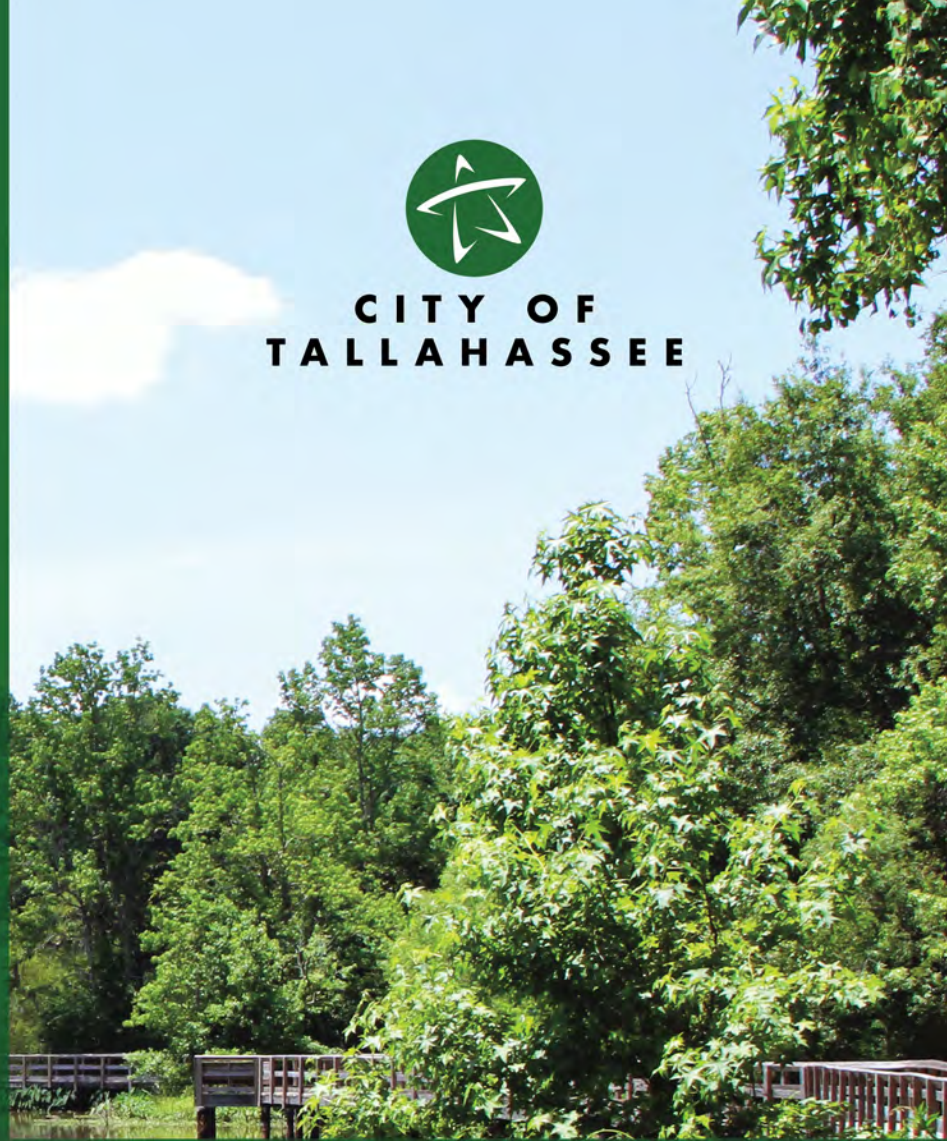




CITY OF  
TALLAHASSEE



FLORIDA'S CAPITAL CITY

# ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR  
ENDED SEPTEMBER 30, 2020



AN ALL-AMERICA CITY





# **CITY OF TALLAHASSEE, FLORIDA**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**For The Fiscal Year Ended  
September 30, 2020**



**CITY OF  
TALLAHASSEE**

**PREPARED BY:**

**Financial Reporting Division  
Financial Services Department**

# **CITY OF TALLAHASSEE, FLORIDA**

## **CITY COMMISSION**

**JOHN E. DAILEY, Mayor**

**JEREMY MATLOW, Pro Tem**

**CURTIS RICHARDSON, Commissioner**

**DIANNE WILLIAMS-COX, Commissioner**

**JAQUELINE PORTER, Commissioner**

**REESE GOAD, City Manager**

**CYNTHIA BARBER, Deputy City Manager**

**RAOUL LAVIN**  
**Assistant City Manager**

**WAYNE TEDDER**  
**Assistant City Manager**

**DENNIS R. SUTTON**  
**City Auditor**

**JIM COOKE**  
**City Treasurer-Clerk**

**CASSANDRA JACKSON**  
**City Attorney**

**CITY OF TALLAHASSEE, FLORIDA  
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 FISCAL YEAR ENDED SEPTEMBER 30, 2020  
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**CITY OF  
TALLAHASSEE**

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## **INTRODUCTORY SECTION**

**Letter of Transmittal**

**Government Finance Officers Association Certificate of Achievement**

**Organizational Chart**

**List of Elected and Appointed Officials and Directors**

**List of Financial Reporting Division Staff**



April 29, 2021

Honorable Mayor, Commissioners, and City Manager City of Tallahassee, Florida

The Annual Financial Report of the City of Tallahassee, Florida, for the fiscal year ended September 30, 2020, is hereby submitted pursuant to Section 11.45, Florida Statutes and Chapter 10.550 of the Rules of the Auditor General of the State of Florida. This report represents the official report of the City's financial operations and condition to the citizens, City Commission, City management, rating agencies, and other interested persons.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, but not absolute, assurance that the financial statements are free of any material misstatements.

The certified public accounting firm of MSL, P.A. has issued an unmodified opinion on the City's financial statements for the year ended September 30, 2020. The independent auditors' report is located at the front of the financial section of this report.

The City is also required to undergo an annual audit to obtain reasonable assurance about compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs and state projects. These independent auditors' reports are presented in the single audit section of this report.

Management's Discussion and Analysis (MD & A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD & A and should be read in conjunction with it.

**PROFILE OF THE CITY**

Tallahassee, the capital city of Florida, was incorporated in 1825, twenty years before Florida was admitted to the Union. The City is governed by a Mayor and four Commissioners elected at -large.

The City Commission appoints the City Manager, the City Treasurer-Clerk, the City Auditor, and the City Attorney. Collectively the appointed officials are responsible for all administrative aspects of the government, with most falling under the purview of the City Manager.

The City provides a full range of municipal services. These services include public safety (police and fire), construction and maintenance of streets and sidewalks, stormwater management, recreation, planning and zoning, general administrative services, five utilities (electric, gas, water, sewer, and solid waste collection), a mass transit bus system, and an international airport.

The Commission is required to adopt a final budget no later than the close of the fiscal year. This annual budget serves as the foundation for the City's financial planning and control. The budget is approved at the fund and department level. Transfers between funds and/or departments require approval by the Commission .

CITY HALL  
300 South Adams Street  
Tallahassee, FL 32301-1731  
850-891-0000  
TDD: 711 • Talgov.com

JOHN E. DAILEY  
Mayor

REESE GOAD  
City Manager

JEREMY MATLOW  
Mayor Pro Tem

CASSANDRA K. JACKSON  
City Attorney

JACQUELINE "JACK" PORTER  
Commissioner

JAMES O. COOKE, IV  
City Treasurer-Clerk

CURTIS RICHARDSON  
Commissioner

DENNIS R. SUTTON  
City Auditor

DIANNE WILLIAMS-COX  
Commissioner

The budget process is a formalized annual occurrence that involves input, collaboration, and coordination between the respective City departments, the Office of Resource Management, the executive team, the City Commission, and the citizens of Tallahassee.

A budget review team composed of various members of the leadership team and executive teams is established to set budget direction and priorities for the City. Annually, issues are selected by the City Commission to represent those programs and community needs, which are to be given priority attention during the year.

Prior to the development of the budget citizen input is solicited, using a citizen survey, on any program changes as well as on performance of all major programs.

### **FACTORS AFFECTING FINANCIAL CONDITION**

The economy of Leon County is strongly influenced by governmental and educational activities. The presence of the State Capital and two major universities help to shape Leon County's population as relatively young, well educated, and affluent.

Leon County is a racially diverse community. Minorities account for 38.50% of the population, with African - Americans comprising 32.0%.

Leon County residents have historically attained a very high level of education. Forty six percent of area residents aged 25 or older have completed at least four years of college.

The 2015-2019 American Community Survey 5-year estimates report median family income in Leon County is \$53,106, which is comparable to the national median.

The level of governmental employment has a stabilizing effect on the economy and helps to minimize unemployment. In December 2020, the unemployment rate was 5.3% in the City as compared to the State's unemployment rate of 6.1%. The percentage of employees employed by local, state, and federal government is approximately 33.47% of the work force. The unemployment rate is one of many economic indicators utilized to evaluate the condition of the economy.

### **POPULATION GROWTH**

Population growth trends for Leon County are presented in the following table:

Year	Tallahassee	Unincorporated	Leon
1960	48,174	26,051	74,225
1970	71,897	31,150	103,047
1980	81,548	67,107	148,655
1990	124,773	67,720	192,493
2000	150,624	88,828	239,452
2010	181,736	94,111	275,847
2020	197,417	100,857	298,274
2025	210,300	104,600	314,900
2030	220,200	107,300	327,500
2035	228,400	109,400	337,800
2040	235,000	111,200	346,200
2045	240,900	111,800	353,700

## CONSTRUCTION TRENDS

### Residential Construction

Single-family residential building permits in Leon County were up 13% in fiscal year 2020, following a 9% decrease in fiscal year 2019. Permits for multi-family units were up 48% in fiscal year 2020 following a 67% decrease in fiscal year 2019. Year-over-year new multi-family construction can be volatile given the number of units included in each development.

### Commercial Development

In fiscal year 2020, approximately \$97 million in new commercial construction was permitted in Leon County, below the nearly \$293 million permitted in fiscal year 2019 (a recent historical high). Larger new commercial permits in fiscal year 2020 include an \$11 million, 180 room Drury Inn & Suites Tallahassee Hotel, the \$6.2 million Tallahassee Classical School, and the \$5.3 million, 33,000 square foot Cinepolis Cinemas at Market Square.

## MILLAGE RATES

As indicated below, the City enjoys the lowest millage rate of the comparable largest cities in Florida for 2020 and 2019. Tallahassee's low and stable millage rate should act as an incentive to economic growth and stability.

Comparable City	Millage Rates	
	2020	2019
Clearwater	5.96	5.96
Daytona	5.86	5.85
Fort Lauderdale	4.12	4.12
Gainesville	5.29	4.74
Hollywood	7.92	7.46
Lakeland	5.46	5.46
Largo	5.62	5.62
Orlando	6.65	6.65
Pensacola	4.29	4.29
<b>Tallahassee</b>	<b>4.1</b>	<b>4.1</b>
West Palm Beach	8.35	8.35

## LONG-TERM FINANCIAL PLANNING

The financial viability of the City continues to be a high priority for the City Commission and management. An integral part of the budgeting process is the development of the City's Five-Year Financial Plan (the Plan). The Plan is updated annually during the budget process and serves as a blueprint for decision-making and allows for flexibility to address issues as they arise.

The Plan resulted in an approved fiscal year 2020 operating budget of \$740.7 million and an approved capital budget of \$158.8 million. The Plan for the ensuing five years (including 2020) results in projected capital expenditures of approximately \$851.3 million.

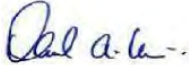
## AWARDS AND ACKNOWLEDGEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Tallahassee, Florida for its Annual Financial Report for the fiscal year ended September 30, 2020. The Certificate of Achievement is a prestigious national award that recognizes conformance with the highest standards for preparation of state and local government financial reports. To be awarded a Certificate of Achievement, the City must publish a comprehensive annual financial report, whose contents satisfy both generally accepted accounting principles and applicable legal

requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for a new certificate.

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Financial Reporting Division who participated in the compilation of the report. We would also like to thank the members of the City Commission for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,



Raoul A. Lavin  
Assistant City Manager



Patrick Twyman  
Director of Financial Services



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Tallahassee  
Florida**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

September 30, 2019

*Christopher P. Morill*

Executive Director/CEO





# CITY OF TALLAHASSEE

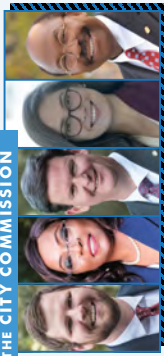
## ORGANIZATIONAL VALUES

- Honor public trust through ethical behavior
- Provide exceptional citizen service
- Lead with integrity at every level
- Collaborate to reach common goals
- Invest in employee excellence
- Promote equity and celebrate diversity

THE CITIZENS OF TALLAHASSEE



THE CITY COMMISSION



MEMBERS OF THE CITY COMMISSION (L TO R):  
 Mayor Pro Tem Jeremy Matlow  
 Commissioner Dianne Williams-Cox  
 Mayor John E. Driley  
 Commissioner Jacqueline "Jackie" Porter  
 Commissioner Curtis Richardson

**REESE GOAD**  
CITY MANAGER

**DENNIS R. SUTTON**  
CITY AUDITOR

**CASSANDRA K. JACKSON**  
CITY ATTORNEY

**JIM COOKE**  
CITY TREASURER-CLERK

**CYNTHIA BARBER**  
DEPUTY CITY MANAGER

**ROB MCGARRAH**  
GENERAL MANAGER  
ELECTRIC & GAS

**RAOUL LAVIN**  
ASSISTANT CITY MANAGER

**ALISON FARIS**  
DIRECTOR  
COMMUNICATIONS

**WAYNE TEDDER**  
ASSISTANT CITY MANAGER  
and CRA DIRECTOR

**JAMES BARNES**  
CHIEF CUSTOMER OFFICER  
CUSTOMER OPERATIONS

**ANGELA HENDRIETH**  
CHIEF DIVERSITY OFFICER  
OFFICE OF DIVERSITY & INCLUSION

**LAWRENCE REVELL**  
CHIEF OF POLICE

**ASHLEY EDWARDS**  
DIRECTOR  
PARKS, RECREATION  
& NEIGHBORHOOD AFFAIRS

**REGINALD OFUANI**  
DIRECTOR  
COMMUNITY BEAUFICATION  
& WASTE MANAGEMENT

**JEANINE GAUDING**  
DIRECTOR  
CDA

**JEROME GAINES**  
CHIEF OF FIRE

**ABENA OJETAYO**  
DIRECTOR  
HOUSING & COMMUNITY  
RESILIENCE

**KIMBALL THOMAS**  
DIRECTOR  
DEPARTMENT OF COMMUNITY  
SERVICES

**PATRICK TWYMAN**  
DIRECTOR  
FINANCIAL SERVICES

**ELLEN BLAIR**  
DIRECTOR  
HUMAN RESOURCES

**ANGELA BALDWIN**  
DIRECTOR  
STARMETRO

**JAN AUGER**  
GENERAL MANAGER  
GOLF COURSES

**CHRISTIAN DOOLIN**  
DIRECTOR  
STRATEGIC INNOVATION

**ROBERT WIGEN**  
DIRECTOR  
RESOURCE MANAGEMENT

**JOHN POWELL**  
DIRECTOR  
ENVIRONMENTAL SERVICES  
& FACILITIES

**TIM DAVIS**  
DIRECTOR  
TECHNOLOGY & INNOVATION

**JEFF SHEPARD**  
DIRECTOR  
FLEET

**KAREN JUMONVILLE**  
DIRECTOR  
GROWTH MANAGEMENT

**DAVID POLLARD**  
DIRECTOR  
AVIATION

**RAYNETTA CURRY MARSHALL**  
DIRECTOR  
UNDERGROUND UTILITIES &  
PUBLIC INFRASTRUCTURE

**GREG SLAY**  
DIRECTOR  
CRTPA

**BEN PINGREE**  
DIRECTOR  
PLACE

**AUTUMN CALDER**  
DIRECTOR  
BIOPROFIT - PLACE

**CHERIE BRYANT**  
DIRECTOR  
PLANNING - PLACE

**CRISTINA PAREDES**  
DIRECTOR  
OFF PLACE

**CITY OF TALLAHASSEE, FLORIDA  
LISTING OF CITY OFFICIALS AND DIRECTORS**

**Elected Officials**

Mayor..... John E. Dailey  
Mayor Pro-Tem.....Jeremy Matlow  
Commissioner ..... Dianne Williams-Cox  
Commissioner ..... Jacqueline “Jack” Porter  
Commissioner .....Curtis Richardson

**Appointed Officials**

City Manager ..... Reese Goad  
City Treasurer-Clerk..... Jim Cooke  
City Auditor ..... Dennis R. Sutton  
City Attorney ..... Cassandra Jackson

**Deputy City Manager and Assistant City Managers**

Deputy City Manager..... Cynthia Barber  
Assistant City Manager .....Raoul Lavin  
Assistant City Manager ..... Wayne Tedder

**Department Directors**

Aviation ..... David Pollard  
Communications ..... Allison Faris  
Community Beautification and Waste Management ..... Reginald Ofuani  
Community Redevelopment Agency ..... Wayne Tedder  
Community Services.....Kimball Thomas  
Customer Operations Chief Customer Officer ..... James Barnes  
Diversity and Inclusion Chief Diversity Officer ..... Angela Hendrieth  
Energy Services, Electric and Gas General Manager ..... Rob McGarrah  
Environmental Services and Facilities..... John Powell  
Financial Services ..... Patrick Twyman  
Fire..... Jerome Gaines  
Fleet ..... Jeff Shepard  
Golf Courses General Manager ..... Jan Auger  
Growth Management ..... Karen Jumonville  
Housing and Community Resilience ..... Abena Ojetayo  
Human Resources. .... Ellen Blair  
Parks, Recreation and Neighborhood Affairs ..... Ashley Edwards  
Planning, Land Management and Community Enhancement.....Benjamin Pingree  
Police ..... Lawrence Revell  
Resource Management..... Robert Wigen  
StarMetro ..... Angela Baldwin  
Strategic Innovation.....Christian Doolin  
Technology and Innovation ..... Tim Davis  
Underground Utilities ..... Raynetta Curry Marshall

The Annual Financial Report for the City of Tallahassee, Florida was produced by the combined efforts of the Financial Reporting Division of the Financial Services Department as well as the accounting staff of the Tallahassee International Airport. The following staff had primary responsibility for preparing and ensuring the accuracy of this report.

Assistant City Manager  
Raoul A. Lavin

Director of Financial Services  
Patrick Twyman

Manager, Financial Reporting  
Rita Stevens, CPA

Manager, Fixed Assets and Accounts Receivable  
Robert Bechtol, CPA

**Accounting Staff**

Patsy Capps, CPA*	Mazie Crumbie	Andrea Durham	Angela Roberts
Ben Halvorsen, CPA*	Latrenda Johnson	Reginald Rodney	Lajja Patel, CPA
Kereen Jones	Keith Srinivasan	George Robbins, CPA	Vernessa McMillon
Emerson Thompson	Julie Paniucki	Rosie Tu	Linda Caines

\* Tallahassee International Airport Staff



**CITY OF  
TALLAHASSEE**

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## **FINANCIAL SECTION**

**Independent Auditors' Report**

**Management's Discussion and Analysis**

**Basic Financial Statements**

**Required Supplementary Information**

**Combining Financial Statements**

**Supplementary Information**



Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Tallahassee, Florida (the "City") as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of September 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

***Emphasis-of-Matter – Correction of an error***

As discussed in Note III. D to the financial statements, in the year ended September 30, 2020, the City made an adjustment to record an advance from the Electric Fund to the Capital Improvement Fund which required the restatement of the October 1, 2019 net position/fund balance in those funds. Our opinions are not modified with respect to this matter.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information (other than MD&A), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining financial statements and schedules, the other supplemental information, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements.

The combining financial statements and schedules, and other supplemental information are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 29, 2021 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

**MSL, P.A.**

Certified Public Accountants

Tallahassee, Florida

April 29, 2021

## MANAGEMENT DISCUSSION AND ANALYSIS

As management of the City of Tallahassee (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year that ended September 30, 2020. Management's Discussion and Analysis is designed to: (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the City's financial activities, (c) identify changes in the City's financial position, and (d) identify individual fund concerns or issues. It should be read in conjunction with the Transmittal Letter at the front of this report and the City's financial statements, which follow this section. Notes mentioned below are Notes to the Financial Statements, which follow the statements.

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### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources as of September 30, 2020 by \$1.9 billion. Of this amount, \$44 million represents unrestricted net position that is available to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position decreased by \$68.5 million as a result of fiscal year 2020 operations.
- As of September 30, 2020, the City's Governmental Funds reported combined ending fund balances of \$82.8 million, a decrease of \$1.9 million in comparison with the prior year. This decrease is the net result of an increase in fund balance from operations of \$5.6 million netted with a \$7.5 million decrease related to a correction of the October 1, 2019 fund balance. This correction resulted from the initial recording of an advance from the Electric Operating Reserve fund to the Capital Improvement fund as a contribution rather than as an advance. Approximately \$1.9 million of the fund balance is available for spending at the City's discretion.
- At the end of the fiscal year, unassigned fund balance for the general fund was \$2.5 million, or 1.7% of general fund expenditures.
- As of September 30, 2020, the City's enterprise funds reported combined net position of \$1.22 billion, a decrease of \$17.7 million from the prior year. This decrease was due to the effect of a current year loss of \$25.2 million and a \$7.5 million increase related to a prior period adjustment for the correction of the recording of a 2019 advance to the capital improvement fund from the electric fund which was originally treated as a contribution instead of an advance. Approximately \$182.5 million of the net position is unrestricted.
- Capital assets, net of accumulated depreciation, as of September 30, 2020, totaled \$2.62 billion, a decrease of \$59.6 million in comparison with prior year (Note IV.D.).
- The City's outstanding long-term debt (Note IV.G.) increased from \$1.42 billion to \$1.46 billion, or 2.6%.

### AN OVERVIEW OF THE FINANCIAL STATEMENTS

The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The *government-wide financial statements* are designed to report information about the City as a whole using accounting methods similar to those used by private-sector companies. Two statements, the *statement of net*

*position* and the *statement of activities*, are utilized to provide information on a government-wide basis.

The *statement of net position* presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported for some items that will result in cash flows in future periods.

The government-wide financial statements of the City are divided into three categories:

- **Governmental activities** — These include the basic services provided by the City including police, parks and recreation, public works, and general administration. Property, sales, and other taxes finance the majority of these activities.
- **Business-type activities** — These include services for which the City charges specific fees which are meant to cover the cost of providing the services. These services include electric, gas, airport, fire protection, solid waste collection, water, sewer, stormwater management, transit services, and the Hilaman Golf Course.
- **Component units** — These are legally separate organizations for which the City Commission appoints the governing board and the City has financial reporting responsibilities. The City has one discretely presented component unit, the Downtown Improvement Authority, which is an agency created by the Florida Legislature to regulate downtown growth. The City also has a blended component unit, the Community Redevelopment Agency, which is blended as a major special revenue fund into the primary government (see Note I-A for more details).

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The focus is on major funds, which provides detailed information about the most significant funds. The City, like other governmental entities, uses funds to ensure and demonstrate compliance with financial requirements imposed by law, bond covenants, and local administrative and legislative actions. All of the City's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**GOVERNMENTAL FUNDS** — Governmental funds are used to account for essentially the same functions as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains thirteen (13) individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General and the Community Redevelopment Agency Funds, both of which are considered major funds. Data from the other eleven (11) funds are combined into a single, aggregate presentation. Individual fund data for each of these non-major governmental funds is provided on pages 142 - 145 of this report.

**PROPRIETARY FUNDS** — The City maintains two different types of proprietary funds, enterprise and internal service.

*Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City maintains ten (10) individual enterprise funds. Information is presented separately in the proprietary funds statement of net position and in the proprietary funds statement of revenues, expenses, and changes in net position for the Electric, Gas, Sewer, Water, Airport, and Stormwater Management Funds, all of which are considered major funds. Data from the other four (4) funds are combined into a single, aggregate presentation. Individual fund data for each of these non-major proprietary funds is provided on pages 147 - 149 of this report.

*Internal Service Funds* are used to account for activities that provide goods and services to the City's other programs and activities. The City maintains fifteen (15) individual internal service funds. These internal service funds are allocated between governmental activities and business-type activities in the government-wide financial statements based upon the activity that receives the predominant benefit. Internal service funds are combined into a single, aggregate presentation in the proprietary fund financial statements. Individual fund data for each of these internal service funds is provided on pages 152 - 156 of this report.

**FIDUCIARY FUNDS** — Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's programs and activities. The City reports three fiduciary funds, two of which are combined into a single, aggregate presentation in the fiduciary fund statements. Individual fund data for each of these two fiduciary funds is provided on pages 160 - 161 of this report. The basic financial statements for all three fiduciary funds are provided on pages 52 - 53 of this report.

## NOTES TO THE FINANCIAL STATEMENTS

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## OTHER INFORMATION

This report additionally includes required supplementary information (RSI) including a budget comparison schedule, with related notes, for the General Fund and information concerning the City's progress in funding its obligation to provide pension and other post employment benefits to its employees.

The combining statements in connection with non-major governmental funds, non-major enterprise funds, internal service funds, and pension and other employee benefit fiduciary funds are presented in the combining statements section of the report.

Information regarding the City's debt service requirements, statistical information, and economic data is also presented to give report users a historical perspective of the City and to allow for broader understanding of the economic and social environment in which the City operates.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following table is a summary of the fiscal year 2020 Statement of Net Position found on pages 36 - 37 with comparative information for fiscal year 2019.

**Table 1**  
**Statement of Net Position**  
**As of September 30**  
**(in millions)**

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2020</u>	<u>2019 *</u>	<u>2020</u>	<u>2019 *</u>	<u>2020</u>	<u>2019 *</u>
<b>Assets</b>						
Current and Other Assets	\$ 139.4	\$ 149.1	\$ 580.4	\$ 600.1	\$ 719.8	\$ 749.2
Capital Assets	<u>802.5</u>	<u>824.9</u>	<u>1,814.9</u>	<u>1,852.1</u>	<u>2,617.4</u>	<u>2,677.0</u>
Total Assets	<u>941.9</u>	<u>974.0</u>	<u>2,395.3</u>	<u>2,452.2</u>	<u>3,337.2</u>	<u>3,426.2</u>
Deferred Outflow of Resources	<u>134.3</u>	<u>126.7</u>	<u>55.9</u>	<u>61.9</u>	<u>190.2</u>	<u>188.6</u>
Total Assets and Deferred Outflows	<u><u>1,076.2</u></u>	<u><u>1,100.7</u></u>	<u><u>2,451.2</u></u>	<u><u>2,514.1</u></u>	<u><u>3,527.4</u></u>	<u><u>3,614.8</u></u>
<b>Liabilities</b>						
Current and Other Liabilities	324.6	248.6	231.5	222.2	556.1	470.8
Long-term Debt Outstanding	<u>90.7</u>	<u>101.3</u>	<u>919.3</u>	<u>972.1</u>	<u>1,010.0</u>	<u>1,073.4</u>
Total Liabilities	<u>415.3</u>	<u>349.9</u>	<u>1,150.8</u>	<u>1,194.3</u>	<u>1,566.1</u>	<u>1,544.2</u>
Deferred Inflows of Resources	<u>10.5</u>	<u>49.4</u>	<u>15.5</u>	<u>17.4</u>	<u>26.0</u>	<u>66.8</u>
Total Liabilities and Deferred Inflows of Resources	<u>425.8</u>	<u>399.3</u>	<u>1,166.3</u>	<u>1,211.7</u>	<u>1,592.1</u>	<u>1,611.0</u>
Net Investment in Capital Assets	718.2	731.0	895.2	899.7	1,613.4	1,630.7
Restricted	82.8	83.8	195.0	231.8	277.8	315.6
Unrestricted	<u>(150.6)</u>	<u>(113.4)</u>	<u>194.7</u>	<u>170.9</u>	<u>44.1</u>	<u>57.5</u>
Total Net Position	<u><u>650.4</u></u>	<u><u>701.4</u></u>	<u><u>1,284.9</u></u>	<u><u>1,302.4</u></u>	<u><u>1,935.3</u></u>	<u><u>2,003.8</u></u>
<b>Total Liabilities, Deferred Inflows of Resources and Net Position</b>	<u><u>\$ 1,076.2</u></u>	<u><u>\$ 1,100.7</u></u>	<u><u>\$ 2,451.2</u></u>	<u><u>\$ 2,514.1</u></u>	<u><u>\$ 3,527.4</u></u>	<u><u>\$ 3,614.8</u></u>

(\*) Balances for 2019 have not been restated for prior period adjustment to correct the recording of a 2019 advance from the Electric fund to the Capital Improvement fund originally recorded as a contribution rather than an advance.

Changes in net position over time can be one of the best and most useful indicators of financial position. Total net position of the City decreased from \$2.00 billion in 2019 to \$1.94 billion in 2020, a decrease of \$68.5 million or 0.03%.

The largest portion of the City's net position, \$1.61 billion or 83.4%, reflects its substantial investment in capital assets (e.g., land, buildings, equipment, etc.), less the related outstanding debt used to acquire or construct those assets. The City uses these capital assets to provide services to residents; consequently, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

In addition, a portion of the City's net position, \$277.8 million or 14.3%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$44.1 million or 2.3%, is available to meet the ongoing obligations of the City.

At the end of the fiscal year, the City is able to report positive balances in all reported categories of net position for the government as a whole. The unrestricted net position in governmental activities is primarily negative as a result of the implementation of GASBs 68 and 75 which require the recording of a net pension/liability and net OPEB liability. The remaining net position categories for governmental activities and all of the net position for business-type activities have positive balances.



The following table is a summary of the fiscal year 2020 Statement of Activities found on pages 38 - 39 with comparative information for fiscal year 2019.

**Table 2**  
**Changes in Net Position**  
**For the Year Ended September 30**  
**(in millions)**

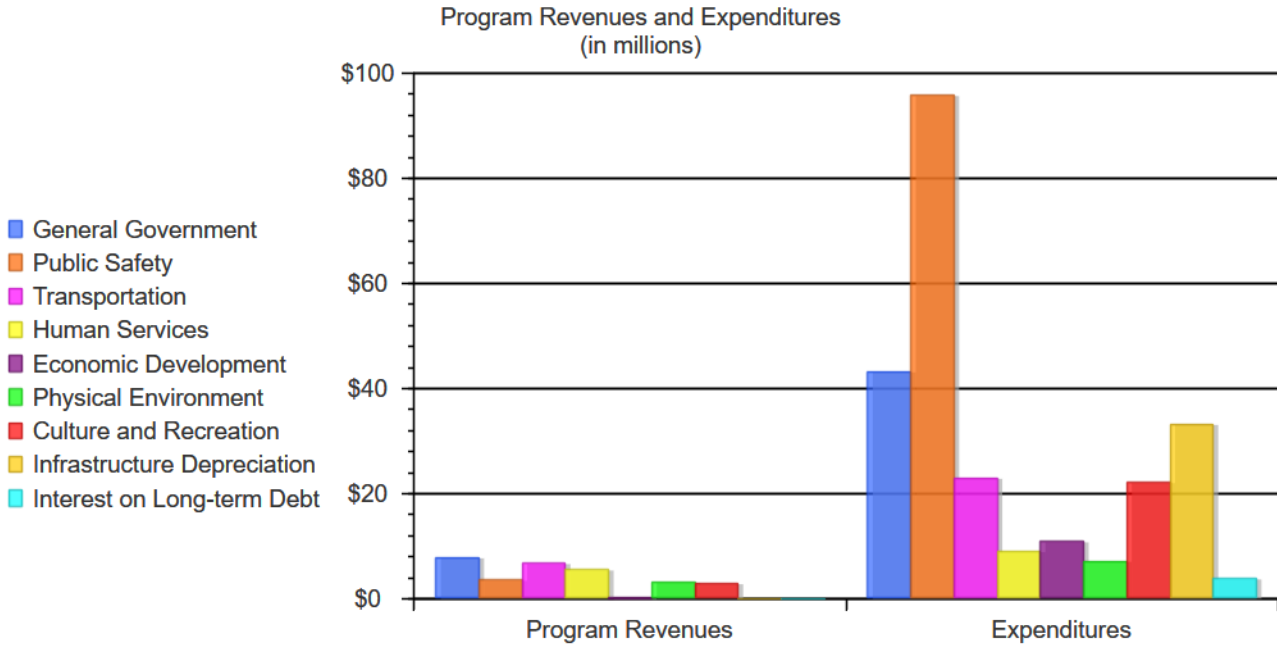
	Governmental Activities		Business-type Activities		Total	
	2020	2019 *	2020	2019 *	2020	2019 *
Revenues						
Program revenues						
Charges for Services	\$ 12.6	\$ 13.1	\$ 523.1	\$ 533.1	\$ 535.7	\$ 546.2
Operating Grants and Contributions	13.3	7.2	26.1	4.6	39.4	11.8
Capital Grants and Contributions	4.2	1.2	15.5	10.3	19.7	11.5
General revenues						
Property Taxes	47.2	44.2	-	-	47.2	44.2
Public Service Taxes	24.4	24.2	-	-	24.4	24.2
Grants and Contributions	35.2	33.3	2.0	2.0	37.2	35.3
Net Investment Revenue	3.5	4.6	19.9	28.9	23.4	33.5
Other Revenues	7.3	11.9	0.2	1.9	7.5	13.8
<b>Total Revenues</b>	<b>147.7</b>	<b>139.7</b>	<b>586.8</b>	<b>580.8</b>	<b>734.5</b>	<b>720.5</b>
Expenses						
General Government	43.3	32.7	-	-	43.3	32.7
Public Safety	95.8	70.1	-	-	95.8	70.1
Transportation	23.0	24.2	-	-	23.0	24.2
Cultural and Recreation	22.2	26.5	-	-	22.2	26.5
Depreciation on Infrastructure	33.3	32.4	-	-	33.3	32.4
Other Primary Government	31.1	32.9	-	-	31.1	32.9
Electric	-	-	272.7	252.6	272.7	252.6
Gas	-	-	21.9	21.7	21.9	21.7
Sewer	-	-	83.6	52.8	83.6	52.8
Water	-	-	36.5	36.3	36.5	36.3
Airport	-	-	20.8	19.9	20.8	19.9
StarMetro	-	-	27.0	23.9	27.0	23.9
Solid Waste	-	-	27.7	26.4	27.7	26.4
Golf	-	-	0.9	1.0	0.9	1.0
Stormwater Management	-	-	14.9	19.6	14.9	19.6
Fire Services	-	-	48.4	45.8	48.4	45.8
<b>Total Expenses</b>	<b>248.7</b>	<b>218.8</b>	<b>554.4</b>	<b>500.0</b>	<b>803.1</b>	<b>718.8</b>
Increase (Decrease) in Net Position Before Transfers	(101.0)	(79.1)	32.4	80.8	(68.6)	1.7
Transfers	57.4	56.8	(57.4)	(56.8)	-	-
Increase (Decrease) in Net Position From Operations	(43.6)	(22.3)	(25.0)	24.0	(68.6)	1.7
Net Position - October 1 as restated	694.0	723.8	1,309.9	1,278.3	2,003.9	2,002.1
<b>Net Position - September 30</b>	<b>\$ 650.40</b>	<b>\$ 701.50</b>	<b>\$ 1,284.9</b>	<b>\$ 1,302.3</b>	<b>\$ 1,935.3</b>	<b>\$ 2,003.8</b>

(\*) Balances for 2019 have not been restated for prior period adjustment to correct the recording of a 2019 advance from the Electric fund to the Capital Improvement fund originally recorded as a contribution rather than an advance.

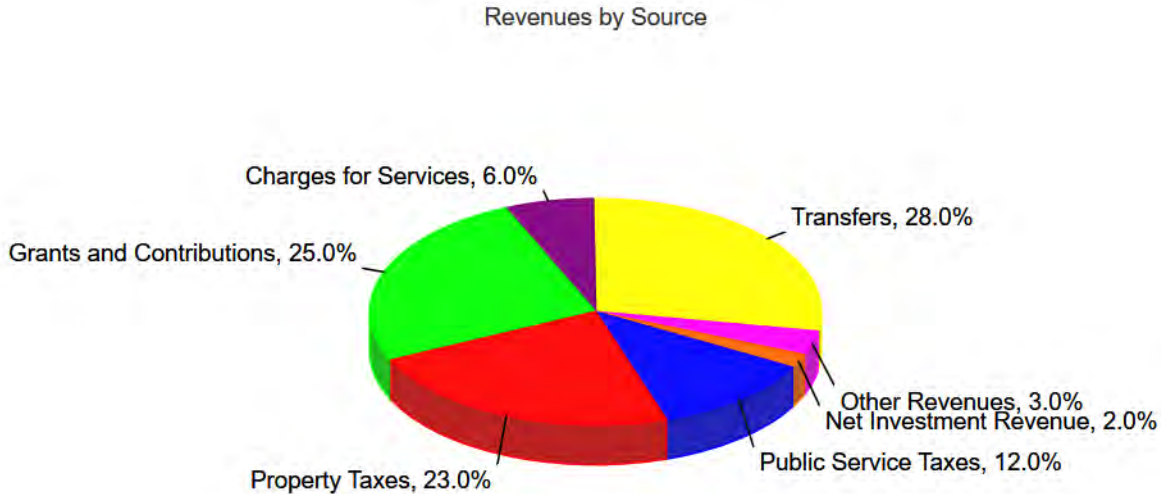
## GOVERNMENTAL ACTIVITIES

During the fiscal year, net position for governmental activities decreased \$43.6 million for current year operations and it decreased \$7.5 million resulting from a prior period adjustment explained in the financial highlights of this management discussion and analysis. The result was a total decrease in net position of \$51.1 million from the prior fiscal year for an ending balance of \$650.4 million.

The following chart compares expenditures and program revenues for the governmental activities.

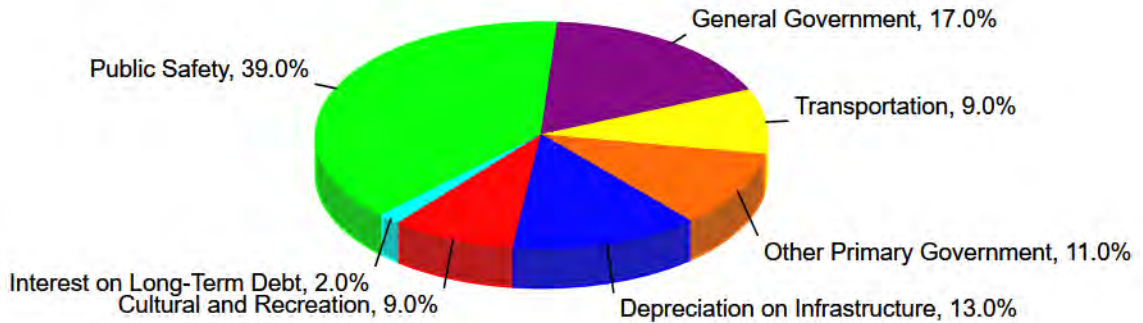


The following chart illustrates the City's revenues by source for the City's governmental activities.



The following chart illustrates the City's expenditures by function for the City's governmental activities.

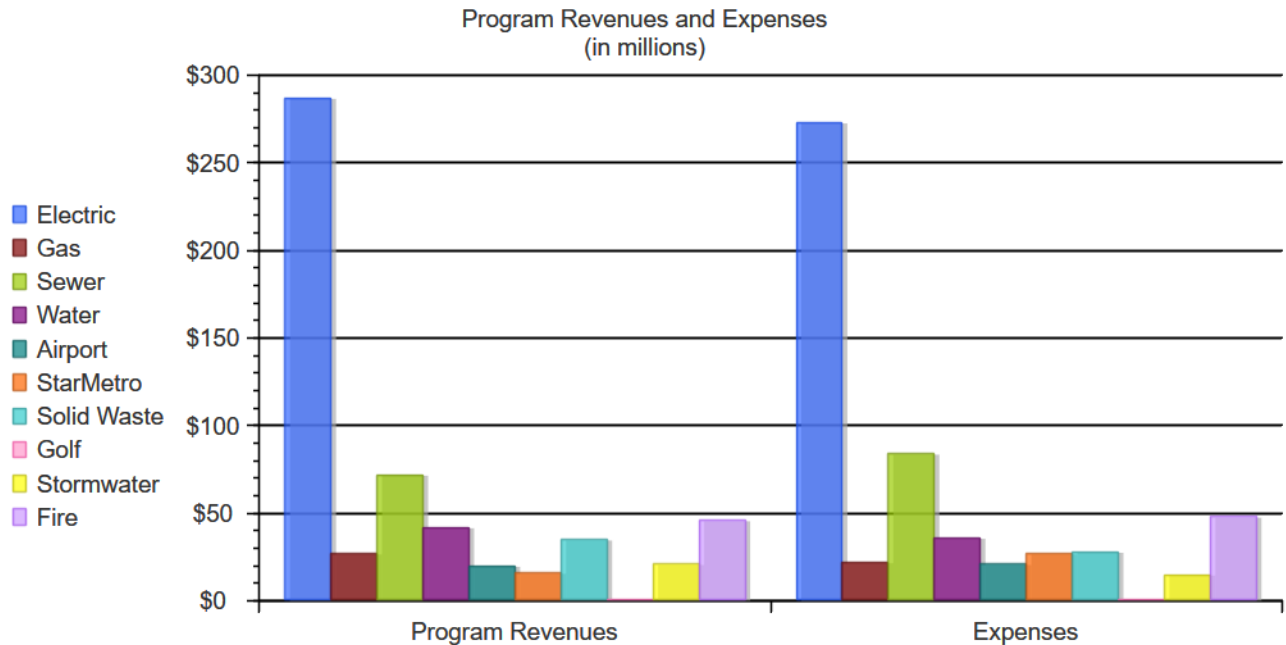
Expenditures by Function



**BUSINESS-TYPE ACTIVITIES**

For the City's Business-type activities, the results for the current fiscal year were negative resulting in an ending balance of \$1.28 billion. The overall decrease of \$17.5 million in net position for business-type activities includes a prior period restatement which increased net position by \$7.5 million.

The following chart compares program revenues and expenses for the City's business-type activities.



## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### GOVERNMENTAL FUNDS

The fund financial statements for the governmental funds are provided on pages 42 - 45. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of September 30, 2020, the City's governmental funds reported combined ending fund balances of \$82.8 million, an increase of \$5.6 million in comparison with the prior year as restated. This increase is the result of current year operations. Of this amount \$1.1 million is considered non-spendable; \$44.3 million is restricted for purposes which are externally imposed by providers; \$32.9 million is committed for specific purposes that are internally imposed by the government through the City Commission; \$2.6 million is assigned to projects under the control of the department budgeted to receive the funds; and \$1.9 million is unassigned.

The following table summarizes the change in fund balance for the governmental funds:

**Table 3**  
**Financial Analysis of the City's Governmental Funds**  
**(in millions)**

Fund	Fund Balances 9/30/2019 As Restated	Sources	Uses	Sources Over (Under) Uses	Fund Balances 9/30/2020
General Fund	\$ 3.1	\$ 190.6	\$ 170.6	\$ 20.0	\$ 23.1
Community Redevelopment	15.1	7.8	7.0	0.8	15.9
Other Funds	59.0	47.8	63.0	(15.2)	43.8
<b>Total City Funds</b>	<b>\$ 77.2</b>	<b>\$ 246.2</b>	<b>\$ 240.6</b>	<b>\$ 5.6</b>	<b>\$ 82.8</b>

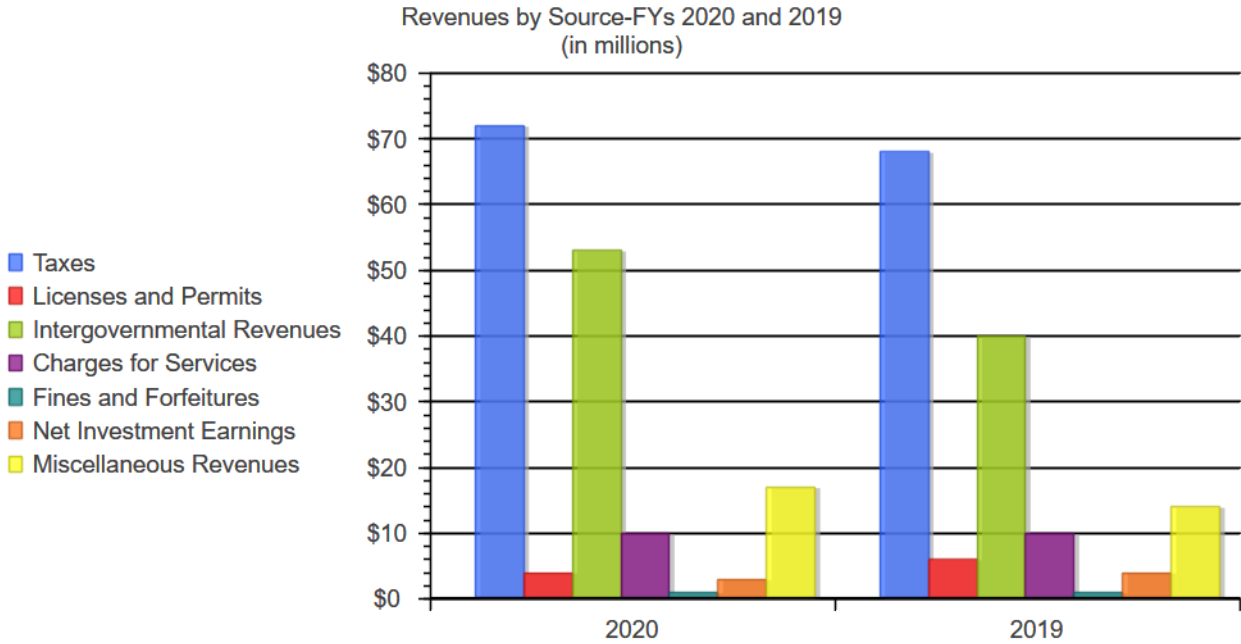
The General Fund is the chief operating fund of the City. At the end of the fiscal year, fund balance for the general fund was \$23.1 million, or 13.5% of general fund expenditures and other financing uses. Of this amount, \$1.2 million is non-spendable and \$2.5 million is unassigned.

The fund balance for the City's General Fund increased \$20.0 million during fiscal year 2020. This increase is primarily due to increased transfers from other funds of approximately \$21.3 million resulting from a change in the method of reporting costs and grant revenues related to emergency events.

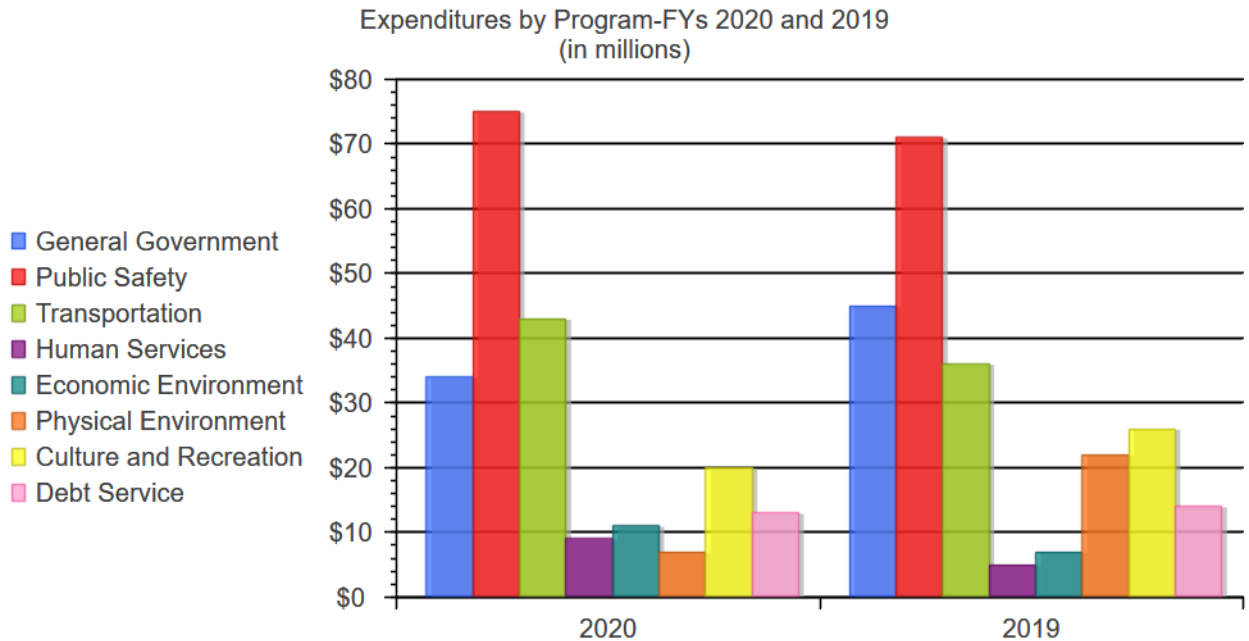
The fund balance for the City's Community Redevelopment Agency (CRA) Fund increased \$0.8 million from 2019. Revenues decreased \$1.9 million primarily due to the net effects of two events. In the prior year there was a sale of the Firestone/Bloxham land which generated \$4.2 million for which there was no comparable sale in the current year. Offsetting this decrease revenues increased \$1.8 million in the current year due to a payment received from the College Town Phase I development. The Seminole Boosters, Inc. removed the residential component in the College Town Phase I development from the tax rolls resulting in a payment of \$1.8 million to the CRA based on the terms and conditions of the development agreement between the CRA and the Seminole Boosters, Inc. Expenditures increased \$3.7 million or 112% primarily because the Agency paid \$3.3 million for a 50% completion payment towards a purchase of a public parking garage as part of an agreement they entered into in 2018 with Cascades Joint Venture to develop the former Firestone and Bloxham Annex properties adjacent to Cascades Park. The remaining balance will be paid at closing sometime in fiscal year 2021. The net results for the year was net income of \$790,000.

The fund balance in the City's other non-major governmental funds decreased \$15.2 million from the prior year. Capital improvements funds expenditures greatly outpaced revenues due to the spend down of open project balances from the 2018 Capital Bonds Series issued at \$27.3 million and with increased spending of undesignated fund balances in gas and sales tax. This included substantial capital improvements with bond proceeds for FAMU Way, Weems Road PASS and Weems Road Extension, along with increased maintenance for gas and sales tax projects such as the City's street resurfacing, traffic management, and new sidewalk program funding. Other factors affecting this decrease in fund balance was a reduction in gas tax revenues resulting from Covid 19 shutdowns which reduced driving and in turn reduced gas tax collections.

The following chart compares revenue by source for the governmental funds.



The following chart compares expenditures by program for the governmental funds.



## PROPRIETARY FUNDS

The City's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail. Factors addressing the finances of these funds have already been addressed in the discussion of the City's business-type activities.

## GENERAL FUND BUDGETARY HIGHLIGHTS

A schedule comparing the original to the final budget and the variance from the final budget to the actual results is included on page 124 of the financial statements.

There was a net decrease to the original budget for \$369,000 across all categories for various adjustments throughout the fiscal year.

The City's general fund generated a positive variance of approximately \$401,000 between the final amended budget and actual results of operation. Actual revenues exceeded final budgeted revenues by \$401,000. These variances were spread across all revenue sources. Actual expenditures for the year were in line with the budget overall but the expenditures by category varied from the budget in all cases.

## CAPITAL ASSETS

The City's capital assets for its governmental and business-type activities, net of depreciation, as of September 30, 2020, were approximately \$2.6 billion. This represents a net an decrease of approximately \$60 million, or 2.2%, under last year. See Note IV.D. for more information about the City's capital assets.

**Table 4**  
**Capital Assets, net of accumulated depreciation**  
**(in thousands)**

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	2019	2020	2019
Land	\$ 368,567	\$ 368,461	\$ 153,103	\$ 142,322	\$ 521,670	\$ 510,783
Buildings	41,810	44,632	130,542	136,473	172,352	181,105
Equipment	20,756	26,331	438,732	468,142	459,488	494,473
Improvements (Other than Buildings)	6,469	6,889	30,133	33,845	36,602	40,734
Infrastructure	348,930	362,201	784,041	776,817	1,132,971	1,139,018
Intangibles	185	190	191,511	204,109	191,696	204,299
Construction in Progress	15,785	16,166	86,795	90,376	102,580	106,542
Total	<u>\$ 802,502</u>	<u>\$ 824,870</u>	<u>\$ 1,814,857</u>	<u>\$ 1,852,084</u>	<u>\$ 2,617,359</u>	<u>\$ 2,676,954</u>



Major capital acquisitions and improvements during the year included the following:

- Aviation infrastructure - \$5.7 million
- Electric generation, transmission and distribution infrastructure - \$30.4 million
- Gas transmission and distribution infrastructure - \$2.7 million
- Sewer collection, treatment, and disposal infrastructure - \$14.3 million
- StarMetro acquisition of buses and system improvements - \$4.0 million
- Stormwater infrastructure - \$9.5 million
- Street construction, widening and expansion projects improvements, park improvements, and vehicles and equipment for public safety purposes, - \$19.8 million
- Water transmission and distribution infrastructure - \$11.5 million
- Technology and Innovation - \$6.1 million

### LONG-TERM DEBT

As shown in the following table, as of September 30, 2020, the City had \$942.1 million in total debt outstanding. This amount represents bonds and loans secured by specified revenue sources and excludes issuance premium and discounts.

**Table 5**  
**Outstanding Debt at September 30**  
**(in thousands)**

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	2020	2019	2020	2019	2020	2019
General Revenue Bonds	87,595	96,215	-	-	87,595	96,215
Proprietary Revenue Bonds	-	-	841,170	902,680	841,170	902,680
Other Loans	780	1,033	12,589	15,808	13,369	16,841
Total	<u>88,375</u>	<u>97,248</u>	<u>853,759</u>	<u>918,488</u>	<u>942,134</u>	<u>1,015,736</u>

The City's total debt decreased by \$73.6 million, or 7.25%, during the current fiscal year. This is due to the net effect of principal paydowns of approximately \$168.7 million netted with the sale of \$95.1 million in 2020 Energy System and Consolidated Utility System Refunding Revenue Bonds.

Bond ratings have a significant influence in establishing the rate of interest expense the City must pay when the bonds are sold. Ratings for the City's debt have been consistently judged to be of good investment quality as indicated in the following table:

**Table 6**  
**Bond Ratings**

	<u>Moody's</u> <u>Investors Service, Inc</u>	<u>Standard &amp; Poor's</u> <u>Rating Services</u>	<u>Fitch Ratings, Inc</u>
Capital Bonds	Aa2	NR	AA+
Consolidated Utility Systems Bonds	Aa1	AA	AA+
Energy System Bonds	Aa3	AA	AA

*Additional information about the City's long-term liabilities is included in Note IV-G to the financial statements.*

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

### **Significant Revenue Factors**

Funding for the City's governmental activities comes from property taxes and a limited number of other taxes as authorized by the State Legislature (sales, gasoline, utility services, and telecommunications) and other fees to recover the costs of services provided. Revenue is also received from state-shared revenues and grants from state and federal governments. Revenues for the business-type activities and certain governmental activities (permitting, recreational programs, etc.) come from user fees or service charges. The consumption of the City's utilities is impacted by local weather patterns and the growth of new homes and businesses in the market. Beginning in March 2020, it has also been impacted by the COVID-19 pandemic. In recent years, there has been a decreasing consumption trend per capita in all of the utilities due mainly to the City's demand side management programs. The resulting slower growth in demand has allowed the City to defer adding generating capacity for its electric utility. The cost of fuel is recovered from customers through cost recovery adjustments that are not part of base rates to customers. The Electric Fund maintains a reserve account that has been used in the past to reduce the impact to electric customers of steep increases in the market price of fuel. The balance in this fund as of September 30, 2020 was approximately \$91.2 million.

### **Economic and other Factors that may Impact the City's Financial Position**

The presence of two state universities, a community college and the state government provide a stabilizing influence on the City of Tallahassee's financial position. Unemployment increased beginning in March 2020 due to the COVID-19 pandemic but has decreased from the levels in the Spring. The City of Tallahassee's unemployment has consistently been lower than both the state and national levels, and that was the case again in 2020.

As with any capital city, the health of the state government will continue to have a substantial impact on the economic or financial health of the City of Tallahassee. The impact of the COVID-19 pandemic has reduced the state government's sales tax revenues since March 2020, but the decline has not been as drastic as originally feared. The City continues to monitor other state and local revenue streams, such as the Communication Services Tax, and contracts lobbying services to advocate for its financial interest at both the state and federal level. Additionally, the City is deliberate in seeking out state and federal grant opportunities to support the services it provides to its citizens.

Alongside the state workforce, Tallahassee's institutions of higher learning continue to be major economic drivers in the community. Ongoing partnership with these institutions represents significant economic and development opportunities for the City. Most recently, increased partnership between the universities and the City have helped attract companies to relocate to Tallahassee, especially those companies that are interested in the research being performed by Florida State University's National High Magnetic Field Laboratory. Furthermore, while the cost of college education has come under increased scrutiny in the past couple of years, tuition at the state universities remains affordable when compared to public universities in other states. The percentage of employees employed by local, state, and federal government in Tallahassee is approximately 33.4% of the work force.

The City is actively involved in recruiting new businesses and employers to the area by providing a number of incentives and funding for eligible businesses as well as planning tools designed to promote economic development. This strategy has been successful in attracting new businesses as well as helping existing businesses remain in the City. In Innovation Park, Danfoss Turbocor announced the construction of a new manufacturing facility that is expected to create 240 new jobs. Another sign of economic development is the number of new developments that have been completed or are under construction throughout the City. The Cascades Project, a mixed-use development adjacent to Cascades Park downtown, is well underway with an expected completion date for Phase I in the first half of 2021, including a new hotel, 161 apartments and office space. There will be a second phase featuring townhomes, 100 apartments and 40,000 square feet of office space to be completed in 2022. Another downtown redevelopment project, 4Forty North Apartments, will feature 231 apartments, 17 townhouses and 15,000 square feet of retail space, expected to be completed in 2023. The Canopy Project, a mixeduse development of 505

acres, part of the Welaunee property in the City's northeast section, will feature hundreds of new single-family homes, and there are various commercial and residential developments around the universities. New subdivisions continue their construction of single family homes in the City's northeast, northwest and east sectors as well as on the south side. Construction of new apartment complexes is planned or underway in Midtown, downtown and on the west, southeast and south sides, with new condominium units planned in the western and eastern parts of the community.

The ratio of taxable assessed value to total estimated value for ad valorem tax purposes equals 58.4%, demonstrating the large amount of state-owned tax-exempt property located in the City. In 2020, the millage rate was 4.1 mills and there will be no change for 2021.

Based on reviews of management practices, financial results and reserves, the City continues to receive positive bond ratings, including AA bond ratings for its capital (governmental), consolidated utility system (water, sewer and stormwater) and energy system (electric and gas) bonds.

City priorities are intended to make Tallahassee a better place to live attracting new citizens. These priorities include enhancing and modernizing infrastructure to enable capacity for growth; soliciting opportunities for new and emerging industries to locate in Tallahassee; increasing Tallahassee International Airport's economic impact on the region; rehabilitating and enhancing the existing housing inventory to reduce the cost of living; enhancing the city's network of roads, bike lanes, and sidewalks; ensuring public transit is accessible, efficient, and equitable; implementing proactive community-based solutions to enhance public safety; maintaining a safe, accessible, well-maintained network of parks, recreational facilities, greenways, and trails; and enhancing livability and preserving the unique characteristics of neighborhoods.

These indicators, as well as others, were taken into account when adopting the City's budget for fiscal year 2021. The total fiscal year 2021 Citywide operating budget totals \$743.1 million, an increase of \$2.4million from fiscal year 2020. Personnel expenditures account for approximately 30% of the City's operating budget. The City's fiscal year 2021 operating budget has a net increase of 1 position bringing total positions to 2,851.

The capital budget for fiscal year 2021 totals \$151.6 million, a decrease of \$7.3 million from fiscal year 2020. The City's utilities account for \$88.4 million or 58.3% of the capital budget; other major uses include transportation, general government, public safety, technology, and culture and recreation. Bond proceeds (new and existing) will fund approximately 24.6% of these capital projects with the balance of funding coming primarily from capital improvement funds reserved for projects, federal funds, state funds, and general government resources. The City has a five year plan for capital improvements for all projects planned through fiscal year 2025 which totals \$878 million with appropriations of funding made on an annual basis.

## **FINANCIAL CONTACT**

This financial report is designed to provide residents, taxpayers, customers, and creditors with a general overview of the City of Tallahassee's finances and to demonstrate the City's accountability for the money it receives. If you have questions about the report or need additional financial information, contact the Financial Reporting Manager at Mailbox A-29, 300 South Adams Street, Tallahassee, Florida 32301-1731 or via email at [Rita.Stevens@talgov.com](mailto:Rita.Stevens@talgov.com).



**CITY OF  
TALLAHASSEE**

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## **BASIC FINANCIAL STATEMENTS**

These basic financial statements provide a summary overview of the financial position as well as the operating results of the City of Tallahassee. They also serve as an introduction to the more detailed statements and schedules that follow in subsequent sections:

- Government-wide Financial Statements**
- Governmental Funds Financial Statements**
- Proprietary Funds Financial Statements**
- Fiduciary Funds Financial Statements**
- Notes to Financial Statements**

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF NET POSITION**  
**September 30, 2020**  
**(in thousands)**

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Downtown Improvement Authority
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>				
<b>Current Assets</b>				
Cash and Cash Equivalents	\$ 71,566	\$ 199,343	\$ 270,909	\$ 87
Securities Lending Collateral	1,012	2,794	3,806	-
Receivables:				
Accrued Interest	255	691	946	-
Customers and Other	1,715	64,046	65,761	-
Notes	240	7,354	7,594	-
Special Assessments	77	-	77	-
Less: Allowance for Doubtful Accounts	(9)	(5,793)	(5,802)	-
Due From Other Governments	18,875	23,320	42,195	-
Prepaid Expenses	-	2,545	2,545	-
Inventory	620	52,825	53,445	-
Cash and Cash Equivalents - Restricted	21,737	245,321	267,058	-
Securities Lending Collateral - Restricted	319	3,465	3,784	1
Receivables - Restricted:				
Accrued Interest	68	816	884	-
Other	15	-	15	-
Notes	524	-	524	-
Due From Other Governments	1,890	802	2,692	-
Total Current Assets	<u>118,904</u>	<u>597,529</u>	<u>716,433</u>	<u>88</u>
<b>Noncurrent Assets</b>				
Internal Balances	20,448	(20,448)	-	-
Derivative Instrument Asset	-	3,347	3,347	-
<b>Capital Assets</b>				
Land and Construction in Progress	384,352	239,898	624,250	-
Other, Net of Accumulated Depreciation	418,150	1,574,959	1,993,109	-
Total Noncurrent Assets	<u>822,950</u>	<u>1,797,756</u>	<u>2,620,706</u>	<u>-</u>
<b>Total Assets</b>	<u>941,854</u>	<u>2,395,285</u>	<u>3,337,139</u>	<u>88</u>
<b>Deferred Outflows of Resources</b>				
Deferred Outflows on Bond Refundings	1,704	1,396	3,100	-
Pension related deferred outflows	124,570	47,951	172,521	97
OPEB related deferred outflows	8,032	6,529	14,561	18
Total Deferred Outflows of Resources	<u>134,306</u>	<u>55,876</u>	<u>190,182</u>	<u>115</u>
<b>Assets and Deferred Outflows of Resources</b>	<u>\$ 1,076,160</u>	<u>\$ 2,451,161</u>	<u>\$ 3,527,321</u>	<u>\$ 203</u>

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF NET POSITION**  
**September 30, 2020**  
**(in thousands)**

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Downtown Improvement Authority
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION</b>				
<b>Current Liabilities</b>				
Obligations Under Securities Lending	\$ 1,012	\$ 2,794	\$ 3,806	\$ -
Accounts Payable	11,586	38,246	49,832	20
Utility Deposits Payable	-	25,235	25,235	-
Unearned Revenue	199	54	253	-
Due to Other Governments	1,331	102	1,433	-
Capital Lease Payable	638	281	919	-
Compensated Absences	7,404	10,280	17,684	12
Accounts Payable - Restricted	1,335	2,743	4,078	-
Obligations Under Securities Lending - Restricted	319	3,465	3,784	1
Unearned Revenue - Restricted	1,080	-	1,080	-
Bonds and Loans Payable	9,266	31,204	40,470	-
Total Current Liabilities	<u>34,170</u>	<u>114,404</u>	<u>148,574</u>	<u>33</u>
<b>Noncurrent Liabilities</b>				
Compensated Absences	3,304	3,526	6,830	9
Customer Contracts Payable	-	1,163	1,163	-
Claims Payable	-	14,606	14,606	-
Capital Lease Payable	1,369	3,418	4,787	-
Net OPEB Liability	53,863	39,498	93,361	127
Net Pension Liability	231,895	54,854	286,749	105
Bonds and Loans Payable	90,719	919,338	1,010,057	-
Total Noncurrent Liabilities	<u>381,150</u>	<u>1,036,403</u>	<u>1,417,553</u>	<u>241</u>
Total Liabilities	<u>415,320</u>	<u>1,150,807</u>	<u>1,566,127</u>	<u>274</u>
<b>Deferred Inflows of Resources</b>				
Deferred Inflows on Bond Refundings	-	7,444	7,444	-
Pension Related Deferred Inflows	6,579	1,331	7,910	2
OPEB Related Deferred Inflows	3,883	3,331	7,214	6
Fuel Hedging Related Deferred Inflows	-	3,347	3,347	-
Total Deferred Inflows of Resources	<u>10,462</u>	<u>15,453</u>	<u>25,915</u>	<u>8</u>
Total Liabilities and Deferred Inflows of Resources	<u>425,782</u>	<u>1,166,260</u>	<u>1,592,042</u>	<u>282</u>
<b>Net Position</b>				
Net Investment in Capital Assets	718,180	895,189	1,613,369	-
Restricted for:				
Capital Projects	41,883	195,050	236,933	-
Debt Service	-	3	3	-
Other Purposes	40,914	-	40,914	-
Unrestricted	(150,599)	194,659	44,060	(79)
Total Net Position	<u>650,378</u>	<u>1,284,901</u>	<u>1,935,279</u>	<u>(79)</u>
Total Liabilities, Deferred Inflows of Resources and Net Position	<u>\$ 1,076,160</u>	<u>\$ 2,451,161</u>	<u>\$ 3,527,321</u>	<u>\$ 203</u>

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
For the fiscal year ended September 30, 2020  
(in thousands)

Function/Programs	Program Revenue			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government:</b>				
Governmental Activities:				
General Government	\$ 43,265	\$ 2,293	\$ 5,610	\$ -
Public Safety	95,816	1,537	2,077	-
Transportation	23,029	3,388	765	2,649
Human Services	9,073	1,745	3,836	-
Economic Development	10,933	3	20	-
Physical Environment	7,217	1,072	568	1,594
Culture and Recreation	22,188	2,598	375	-
Unallocated Depreciation on Infrastructure	33,277	-	-	-
Interest on Long-Term Debt	3,890	-	-	-
Total governmental activities	<u>248,688</u>	<u>12,636</u>	<u>13,251</u>	<u>4,243</u>
Business-type Activities:				
Electric	272,743	271,250	15,653	-
Gas	21,927	27,035	-	-
Sewer	83,571	71,413	117	-
Water	36,486	41,481	117	-
Airport	20,784	11,012	2,809	5,898
StarMetro	26,962	4,048	2,124	9,598
Solid Waste	27,654	29,393	5,261	-
Golf	926	759	-	-
Stormwater Management	14,886	21,110	-	-
Fire Services	48,437	45,553	20	-
Total business-type activities	<u>554,376</u>	<u>523,054</u>	<u>26,101</u>	<u>15,496</u>
Total primary government	<u>\$ 803,064</u>	<u>\$ 535,690</u>	<u>\$ 39,352</u>	<u>\$ 19,739</u>
<b>Component Unit:</b>				
Downtown Improvement Authority	<u>\$ 295</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

General Revenues:

Taxes:
Property Taxes, levied for general purposes
Public Service Taxes
Permits and Fees
Grants and Contributions, not restricted to specific programs
Net Unrestricted Investment Earnings
Net Securities Lending Income
Change in Fair Value of Investments
Miscellaneous
Net Transfers
Total General Revenues and Transfers
Change in Net Position
Net Position - October 1
Adjustment to October 1 Net Position
Net Position - October 1 as restated
Net Position - September 30

The notes to the financial statements are an integral part of these financial statements.



**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
For the fiscal year ended September 30, 2020  
(in thousands)

Net (Expense) Revenue and Changes in Net Position				
Primary Government				
Governmental Activities	Business-type Activities	Total	Component Unit	
\$	(35,362)	-	\$ (35,362)	\$ -
	(92,202)	-	(92,202)	-
	(16,227)	-	(16,227)	-
	(3,492)	-	(3,492)	-
	(10,910)	-	(10,910)	-
	(3,983)	-	(3,983)	-
	(19,215)	-	(19,215)	-
	(33,277)	-	(33,277)	-
	(3,890)	-	(3,890)	-
	<u>(218,558)</u>	<u>-</u>	<u>(218,558)</u>	<u>-</u>
	-	14,160	14,160	-
	-	5,108	5,108	-
	-	(12,041)	(12,041)	-
	-	5,112	5,112	-
	-	(1,065)	(1,065)	-
	-	(11,192)	(11,192)	-
	-	7,000	7,000	-
	-	(167)	(167)	-
	-	6,224	6,224	-
	-	(2,864)	(2,864)	-
	-	<u>10,275</u>	<u>10,275</u>	<u>-</u>
	<u>(218,558)</u>	<u>10,275</u>	<u>(208,283)</u>	<u>-</u>
				<u>(295)</u>
	47,198	-	47,198	228
	24,385	-	24,385	-
	3,484	-	3,484	-
	35,173	2,004	37,177	-
	3,062	14,063	17,125	3
	3	14	17	-
	450	5,856	6,306	2
	3,844	205	4,049	70
	57,371	(57,371)	-	-
	<u>174,970</u>	<u>(35,229)</u>	<u>139,741</u>	<u>303</u>
	<u>(43,588)</u>	<u>(24,954)</u>	<u>(68,542)</u>	<u>8</u>
	701,466	1,302,355	2,003,821	(87)
	(7,500)	7,500	-	-
	<u>693,966</u>	<u>1,309,855</u>	<u>2,003,821</u>	<u>(87)</u>
\$	<u>\$ 650,378</u>	<u>\$ 1,284,901</u>	<u>\$ 1,935,279</u>	<u>\$ (79)</u>

The notes to the financial statements are an integral part of these financial statements.



**CITY OF  
TALLAHASSEE**

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## FUNDS

### GOVERNMENTAL FUNDS

<b>General</b>	Accounts for all financial resources except those required to be accounted for in another fund. The functions paid for by the general fund include police, protective inspection, code enforcement, culture and recreation, general government, transportation, human services, economic development, and physical environment.
<b>Community Redevelopment Agency</b>	Accounts for the general tax revenue collected on and the expenses incurred in the redevelopment of properties in the community redevelopment area.
<b>Other Governmental Funds</b>	Detailed descriptions of these funds are provided on page 135.

### PROPRIETARY FUNDS

<b>Electric</b>	Accounts for the assets, operation and maintenance of the City-owned electric generation, transmission, and distribution system.
<b>Gas</b>	Accounts for the assets, operation and maintenance of the City-owned gas system.
<b>Sewer</b>	Accounts for the assets, operation and maintenance of the City's wastewater collection and treatment system.
<b>Water</b>	Accounts for the assets, operation and maintenance of the City's water production and distribution system.
<b>Airport</b>	Accounts for the assets, operation and maintenance of the City-owned international airport.
<b>Stormwater Management</b>	Accounts for the operation, maintenance, and expansion of the City-owned stormwater utility system.
<b>Other Enterprise Funds</b>	Detailed descriptions of these funds are provided on page 146.
<b>Internal Service Funds</b>	Detailed description of these funds are provided on page 151.

### FIDUCIARY FUNDS

<b>Pension and OPEB Trust Funds</b>	Detailed descriptions of these funds are provided on page 153
<b>Nuclear Decommissioning</b>	Accounts for resources legally held in trust for Florida Power Corporation (FPC) for the future decommissioning of the Crystal River Unit 3 Utility Plant (CR3 Plant).

**CITY OF TALLAHASSEE, FLORIDA**  
**BALANCE SHEET**  
**Governmental Funds**  
**September 30, 2020**  
**(in thousands)**

	General	Community Redevelopment Agency	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>				
Cash and Cash Equivalents	\$ 15,711	\$ -	\$ 47,568	\$ 63,279
Securities Lending Collateral	229	-	666	895
Receivables:				
Accrued Interest	56	-	163	219
Customers and Others	1,684	-	2	1,686
Notes	-	-	240	240
Special Assessments	-	-	77	77
Less: Allowance for Doubtful Accounts	(9)	-	-	(9)
Due From Other Governments	14,083	-	3,845	17,928
Inventory	620	-	-	620
Cash and Cash Equivalents	534	15,977	5,005	21,516
Securities Lending Collateral	-	225	94	319
Receivables - Restricted:				
Accrued Interest	-	54	23	77
Customers and Others	-	13	8	21
Notes	-	224	300	524
Due From Other Governments	-	-	1,890	1,890
Total Assets	<u>\$ 32,908</u>	<u>\$ 16,493</u>	<u>\$ 59,881</u>	<u>\$ 109,282</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Obligations Under Securities Lending	\$ 229	\$ -	\$ 666	\$ 895
Accounts and Retainage Payable	6,667	-	2,857	9,524
Accounts and Retainage Payable - Restricted	534	332	678	1,544
Obligations Under Securities Lending - Restricted	-	225	94	319
Due To Other Funds	53	-	71	124
Due To Other Governments	1,055	-	37	1,092
Advances from Other Funds	1,160	28	10,548	11,736
Unearned Revenue	151	-	48	199
Unearned Revenue - Restricted	-	-	1,080	1,080
Total Liabilities	<u>9,849</u>	<u>585</u>	<u>16,079</u>	<u>26,513</u>
<b>FUND BALANCES</b>				
Nonspendable	1,154	-	-	1,154
Spendable:				
Restricted	-	15,908	28,382	44,290
Committed	16,846	-	16,033	32,879
Assigned	2,578	-	-	2,578
Unassigned	2,481	-	(613)	1,868
Total Fund Balances	<u>23,059</u>	<u>15,908</u>	<u>43,802</u>	<u>82,769</u>
Total Liabilities and Fund Balances	<u>\$ 32,908</u>	<u>\$ 16,493</u>	<u>\$ 59,881</u>	<u>\$ 109,282</u>

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO THE STATEMENT OF NET POSITION**  
**September 30, 2020**  
**(in thousands)**

Total Fund Balances - Governmental Funds	\$	82,769
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		781,073
Long-term receivables will not be collected in the current period and, therefore, are not reported in the funds.		29,974
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the governmental-type internal service funds are included in the Statement of Net Position.		28,949
Certain amounts related to the Net Pension Liability and Net OPEB liability are deferred and amortized over time and are not reported in the funds.		88,277
Deferred results and contributions to pension plans made after the measurement date are recorded as expenditures in the fund statements but must be deferred in the Statement of Net Position.		33,863
Long-term liabilities, including bonds payable, compensated absences, deferred outflows of resources, net pension liability, and net OPEB liability are not due and payable in the current period and therefore are not reported in the funds.		<u>(394,527)</u>
Net Position - Governmental Activities	\$	<u><u>650,378</u></u>

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE**  
**Governmental Funds**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**

	General	Community Redevelopment Agency	Other Governmental Funds	Total
<b>REVENUES</b>				
Taxes	\$ 69,045	\$ 2,537	\$ -	\$ 71,582
Licenses and Permits	971	-	3,484	4,455
Intergovernmental Revenues	28,297	2,722	21,888	52,907
Charges for Services	8,843	136	641	9,620
Fines and Forfeitures	675	-	323	998
Net Investment Earnings	140	467	2,129	2,736
Securities Lending Income	-	-	6	6
Change in Fair Value of Investments	221	138	63	422
Miscellaneous Revenues	13,131	1,798	1,952	16,881
<b>Total Revenues</b>	<b>121,323</b>	<b>7,798</b>	<b>30,486</b>	<b>159,607</b>
<b>EXPENDITURES</b>				
General Government	33,235	-	683	33,918
Public Safety	66,487	-	8,066	74,553
Transportation	16,123	-	27,098	43,221
Human Services	7,740	-	767	8,507
Economic Environment	582	6,930	3,391	10,903
Physical Environment	4,468	-	2,244	6,712
Culture and Recreation	18,995	-	1,410	20,405
Securities Lending Expense:				
Interest Expense	-	-	1	1
Debt Service:				
Principal Retired	-	-	8,873	8,873
Interest and Fiscal Charges	20	-	4,604	4,624
<b>Total Expenditures</b>	<b>147,650</b>	<b>6,930</b>	<b>57,137</b>	<b>211,717</b>
Excess of Revenues Over (Under) Expenditures	<b>(26,327)</b>	<b>868</b>	<b>(26,651)</b>	<b>(52,110)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	69,132	-	17,258	86,390
Transfers Out	(22,974)	(78)	(5,822)	(28,874)
Proceeds from Sale of Capital Assets	187	-	-	187
<b>Total Other Financing Sources (Uses)</b>	<b>46,345</b>	<b>(78)</b>	<b>11,436</b>	<b>57,703</b>
Net Change in Fund Balances	20,018	790	(15,215)	5,593
Fund Balances - October 1	3,041	15,118	66,517	84,676
Adjustments to October 1 Fund Balance	-	-	(7,500)	(7,500)
Fund Balance - October 1, as restated	3,041	15,118	59,017	77,176
Fund Balances - September 30	<b>\$ 23,059</b>	<b>\$ 15,908</b>	<b>\$ 43,802</b>	<b>\$ 82,769</b>

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA  
RECONCILIATION OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
for the fiscal year ended September 30, 2020  
(in thousands)**

Net Change in Fund Balances - Total Governmental Funds	\$	5,593
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Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

(25,464)

Internal Service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of certain internal service funds is reported with governmental activities.

(873)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

6,838

The net change in compensated absences which is reported in the Statement of Activities does not require the use of current financial resources and therefore is not reported as an expenditure in governmental funds.

(275)

Pension and OPEB related items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as an expenditure in governmental funds.

(29,407)

Change in Net Position of Governmental Activities	\$	<u><u>(43,588)</u></u>
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The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF NET POSITION**  
**Proprietary Funds**  
**September 30, 2020**  
**(in thousands)**

	Enterprise Funds								Internal Service
	Electric	Gas	Sewer	Water	Airport	Stormwater Management	Other Enterprise	Total Enterprise	
<b>Assets and Deferred Outflows</b>									
<b>Current Assets</b>									
Cash and Cash Equivalents	\$ 76,604	\$ 4,739	\$ 1,699	\$ 610	\$ 2,519	\$ 36,094	\$ 768	\$ 123,033	\$ 84,421
Securities Lending Collateral	1,064	67	24	9	36	509	11	1,720	1,191
Receivables:									
Accrued Interest	258	31	10	1	9	121	2	432	295
Notes	6,509	-	779	-	-	-	-	7,288	-
Customers and Others	37,228	2,411	7,771	4,597	952	2,268	8,336	63,563	574
Due From Other Governments	13,031	-	291	-	8	22	9,685	23,037	1,006
Less: Allowance for Doubtful Accounts	(3,079)	(181)	(721)	(501)	(351)	(205)	(755)	(5,793)	-
Prepaid Expenses	-	-	-	-	-	-	-	-	2,545
Due From Other Funds	38,817	-	-	-	-	-	-	38,817	62
Inventory	46,520	195	1,216	73	223	-	715	48,942	3,883
<b>Current Assets - Restricted:</b>									
Cash and Cash Equivalents	117,197	6,880	63,314	33,400	24,668	-	38	245,497	-
Securities Lending Collateral	1,654	97	894	471	348	-	1	3,465	-
Accrued Interest	396	8	209	112	83	-	-	808	-
Due From Other Governments	-	-	-	-	802	-	224	1,026	-
<b>Total Current Assets</b>	<b>336,199</b>	<b>14,247</b>	<b>75,486</b>	<b>38,772</b>	<b>29,297</b>	<b>38,809</b>	<b>19,025</b>	<b>551,835</b>	<b>93,977</b>
<b>Noncurrent Assets</b>									
Advances To Other Funds	10,500	-	-	-	-	48	-	10,548	2,712
Derivative Instruments	-	-	-	-	-	-	-	-	3,347
<b>Capital Assets:</b>									
Land and Construction in Progress	69,857	255	23,080	8,092	15,977	115,255	6,709	239,225	4,099
Other, Net of Accumulated Depreciation	658,950	58,610	432,116	149,879	97,748	75,355	51,776	1,524,434	68,530
<b>Total Noncurrent Assets</b>	<b>739,307</b>	<b>58,865</b>	<b>455,196</b>	<b>157,971</b>	<b>113,725</b>	<b>190,658</b>	<b>58,485</b>	<b>1,774,207</b>	<b>78,688</b>
<b>Total Assets</b>	<b>1,075,506</b>	<b>73,112</b>	<b>530,682</b>	<b>196,743</b>	<b>143,022</b>	<b>229,467</b>	<b>77,510</b>	<b>2,326,042</b>	<b>172,665</b>
<b>Deferred Outflows of Resources</b>									
Deferred Outflows on Refunding of Bonds	884	51	461	-	-	-	-	1,396	-
Pension Related Deferred Outflows	18,341	1,422	9,049	4,556	2,943	3,926	7,714	47,951	-
OPEB Related Deferred Outflows	1,909	166	969	463	286	348	2,388	6,529	-
<b>Total Assets and Deferred Outflows of Resources</b>	<b>1,096,640</b>	<b>74,751</b>	<b>541,161</b>	<b>201,762</b>	<b>146,251</b>	<b>233,741</b>	<b>87,612</b>	<b>2,381,918</b>	<b>172,665</b>

The notes to the financial statements are an integral part of these financial statements.



**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF NET POSITION**  
**Proprietary Funds**  
**September 30, 2020**  
**(in thousands)**

	Enterprise Funds							Total Enterprise	Internal Service
	Electric	Gas	Sewer	Water	Airport	Stormwater Management	Other Enterprise		
<b>Liabilities, Deferred Inflows and Net Position</b>									
<b>Current Liabilities</b>									
Accounts and Retainage Payable	16,131	2,623	1,981	2,105	1,445	815	3,453	28,553	11,426
Due To Other Funds	-	-	-	-	-	-	8,755	8,755	30,000
Due To Other Governments	-	-	-	-	-	-	92	92	249
Compensated Absences	2,326	174	1,077	587	417	503	3,343	8,427	2,822
Capital Lease Payable	-	-	-	-	-	-	281	281	638
Obligations Under Securities Lending	1,064	67	24	9	36	509	11	1,720	1,191
Unearned Revenue	-	-	-	-	-	-	54	54	-
Utility Deposits Payable	22,980	559	-	1,696	-	-	-	25,235	-
Obligations Under Securities Lending - Restricted	1,654	97	894	471	348	-	1	3,465	-
Accounts and Retainage Payable - Restricted	1,013	37	453	198	1,018	-	151	2,870	-
Loans Payable	1,496	220	33	1,251	-	-	-	3,000	-
Bonds Payable	17,272	393	7,172	2,538	-	-	829	28,204	-
<b>Total Current Liabilities</b>	<b>63,936</b>	<b>4,170</b>	<b>11,634</b>	<b>8,855</b>	<b>3,264</b>	<b>1,827</b>	<b>16,970</b>	<b>110,656</b>	<b>46,326</b>
<b>Noncurrent Liabilities</b>									
Loans Payable	4,856	682	65	3,986	-	-	-	9,589	-
Claims Payable	-	-	-	-	-	-	-	-	14,606
Customer Contracts Payable	-	-	776	387	-	-	-	1,163	-
Advances from Other Funds	5,919	-	-	-	295	-	10,273	16,487	784
Compensated Absences	1,197	127	298	160	275	193	608	2,858	1,128
Net OPEB Liability	9,860	1,024	6,220	2,787	1,607	1,004	16,996	39,498	-
Net Pension Liability	20,915	1,639	10,364	5,267	3,292	4,510	8,867	54,854	-
Bonds Payable	558,627	4,610	255,509	84,646	-	-	6,356	909,748	-
Capital Lease Payable	-	-	-	-	-	-	3,418	3,418	1,369
<b>Total Noncurrent Liabilities</b>	<b>601,374</b>	<b>8,082</b>	<b>273,232</b>	<b>97,233</b>	<b>5,469</b>	<b>5,707</b>	<b>46,518</b>	<b>1,037,615</b>	<b>17,887</b>
<b>Total Liabilities</b>	<b>665,310</b>	<b>12,252</b>	<b>284,866</b>	<b>106,088</b>	<b>8,733</b>	<b>7,534</b>	<b>63,488</b>	<b>1,148,271</b>	<b>64,213</b>
<b>Deferred Inflows of Resources</b>									
Deferred Inflows on Refunding of Bonds	2,838	23	3,498	1,084	-	-	-	7,443	-
Pension Related Deferred Inflows	506	38	253	134	75	110	215	1,331	-
OPEB Related Deferred Inflows	1,039	84	479	238	151	218	1,122	3,331	-
Accumulated Increase in Fair Value of Hedging Derivatives	-	-	-	-	-	-	-	-	3,347
<b>Total Liabilities and Deferred Inflows of Resources</b>	<b>669,693</b>	<b>12,397</b>	<b>289,096</b>	<b>107,544</b>	<b>8,959</b>	<b>7,862</b>	<b>64,825</b>	<b>1,160,376</b>	<b>67,560</b>
Net Investment in Capital Assets	144,852	53,268	206,609	87,616	113,431	190,610	47,602	843,988	70,624
Restricted for Debt Service	-	-	-	3	-	-	14	17	-
Restricted for Renewal, Replacement and Improvements	129,156	6,567	28,894	7,087	23,346	-	-	195,050	-
Unrestricted:	152,939	2,519	16,562	(488)	515	35,269	(24,829)	182,487	34,481
<b>Total Net Position</b>	<b>426,947</b>	<b>62,354</b>	<b>252,065</b>	<b>94,218</b>	<b>137,292</b>	<b>225,879</b>	<b>22,787</b>	<b>1,221,542</b>	<b>105,105</b>
<b>Total Liabilities, Deferred Inflows, and Net Position</b>	<b>1,096,640</b>	<b>74,751</b>	<b>541,161</b>	<b>201,762</b>	<b>146,251</b>	<b>233,741</b>	<b>87,612</b>		<b>172,665</b>
Adjustment to reflect the consolidation of internal service fund activities to enterprise funds								63,359	
<b>Net Position of Business-type Activities</b>								<b>\$ 1,284,901</b>	

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2020**  
**(in thousands)**

	Enterprise Funds							Total Enterprise Funds	Internal Service Funds
	Electric	Gas	Sewer	Water	Airport	Stormwater Management	Other Enterprise Funds		
Operating Revenues:									
Charges for Services:									
Residential Sales	\$ 125,945	\$ 11,292	\$ 35,293	\$ 19,831	\$ -	\$ 8,765	\$ 36,758	\$ 237,884	\$ -
Commercial and Industrial Sales	118,331	15,120	23,638	12,145	-	10,015	33,521	212,770	-
Public Street and Highway Lighting	4,307	-	-	-	-	-	-	4,307	-
Sales for Resale	5,810	-	-	-	-	-	-	5,810	-
Surcharge	2,718	261	1,500	2,295	-	-	-	6,774	-
Tapping Fees	-	20	128	527	-	-	-	675	-
Landing Fees	-	-	-	-	1,141	-	-	1,141	-
Late Fees	836	111	-	136	-	-	-	1,083	-
Initiating Service	752	116	-	415	-	-	-	1,283	-
Rentals	1,246	-	-	576	6,863	-	-	8,685	-
Cut-ins and Cut Fees	514	9	-	34	-	-	-	557	-
County Government	-	-	-	-	-	-	3,310	3,310	-
Recyclable Sales	-	-	-	-	-	-	-	-	-
Recreation Fees	-	-	-	-	-	-	759	759	-
Transportation Fees	-	-	-	-	-	-	4,053	4,053	-
Other Charges	10,704	109	3,743	4,499	1,381	851	1,373	22,660	189,486
<b>Total Operating Revenues</b>	<b>271,163</b>	<b>27,038</b>	<b>64,302</b>	<b>40,458</b>	<b>9,385</b>	<b>19,631</b>	<b>79,774</b>	<b>511,751</b>	<b>189,486</b>
Operating Expenses:									
Personnel Services	41,188	2,846	17,768	9,663	6,264	7,436	50,928	136,093	44,375
Fossil Fuel	66,736	9,247	-	-	-	-	192	76,175	-
Power Purchased	9,227	-	-	-	-	-	-	9,227	-
Contractual Services	49,597	3,640	17,856	14,591	5,268	7,460	39,146	137,558	27,980
Materials and Supplies	11,411	161	3,058	596	241	519	2,435	18,421	95,541
Other	7,806	1,726	2,025	1,386	70	314	1,589	14,916	11,566
Depreciation	57,081	2,295	20,338	6,188	8,231	1,455	5,633	101,221	10,975
<b>Total Operating Expenses</b>	<b>243,046</b>	<b>19,915</b>	<b>61,045</b>	<b>32,424</b>	<b>20,074</b>	<b>17,184</b>	<b>99,923</b>	<b>493,611</b>	<b>190,437</b>
<b>Operating Income (Loss)</b>	<b>\$ 28,117</b>	<b>\$ 7,123</b>	<b>\$ 3,257</b>	<b>\$ 8,034</b>	<b>\$ (10,689)</b>	<b>\$ 2,447</b>	<b>\$ (20,149)</b>	<b>\$ 18,140</b>	<b>\$ (951)</b>

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2020**  
**(in thousands)**

	Enterprise Funds								Internal Service Funds
	Electric	Gas	Sewer	Water	Airport	Stormwater Management	Other Enterprise Funds	Total Enterprise Funds	
Non-Operating Revenues (Expenses):									
Net Investment Earnings	\$ 6,488	\$ 276	\$ 2,049	\$ 1,048	\$ 725	\$ 980	\$ 168	\$ 11,734	\$ 2,651
Change in Fair Value of Investments	4,005	154	612	132	94	7	53	5,057	827
Securities Lending:									
Securities Lending Income	15	-	6	2	2	2	-	27	6
Interest Expense	(5)	-	(2)	(1)	(1)	(1)	-	(10)	(2)
Agent Fees	(2)	-	(1)	-	-	-	-	(3)	-
Intergovernmental Revenues	15,653	-	117	118	2,809	-	10,749	29,446	-
Other Revenues	1,338	218	8,658	1,651	304	1,490	772	14,431	2,461
Interest Expense	(27,627)	(437)	(11,767)	(3,988)	(21)	-	(909)	(44,749)	(114)
Bond Issuance Costs	-	-	-	-	-	-	(16)	(16)	-
Gain (Loss) on Sale of Assets	200	-	-	-	(406)	-	-	(206)	-
Other Expenses	(3,071)	(1,485)	(10,634)	(212)	(254)	-	(2,144)	(17,800)	(3,560)
Total Non-Operating Revenues (Expenses)	<u>(3,006)</u>	<u>(1,274)</u>	<u>(10,962)</u>	<u>(1,250)</u>	<u>3,252</u>	<u>2,478</u>	<u>8,673</u>	<u>(2,089)</u>	<u>2,269</u>
Income (Loss) Before Capital Contributions and Operating Transfers	<u>25,111</u>	<u>5,849</u>	<u>(7,705)</u>	<u>6,784</u>	<u>(7,437)</u>	<u>4,925</u>	<u>(11,476)</u>	<u>16,051</u>	<u>1,318</u>
Capital Contributions and Transfers:									
Capital Contributions	-	-	-	-	5,898	2,406	6,254	14,558	-
Transfers In	2,668	78	119	195	-	21	9,128	12,209	7,367
Transfers Out	(46,161)	(3,091)	(5,521)	(4,022)	(79)	(783)	(8,402)	(68,059)	(9,033)
Total Capital Contributions and Transfers	<u>(43,493)</u>	<u>(3,013)</u>	<u>(5,402)</u>	<u>(3,827)</u>	<u>5,819</u>	<u>1,644</u>	<u>6,980</u>	<u>(41,292)</u>	<u>(1,666)</u>
Change in Net Position	<u>(18,382)</u>	<u>2,836</u>	<u>(13,107)</u>	<u>2,957</u>	<u>(1,618)</u>	<u>6,569</u>	<u>(4,496)</u>	<u>(25,241)</u>	<u>(348)</u>
Net Position - October 1	437,829	59,518	265,172	91,261	138,910	219,310	27,283		105,453
Adjustments to October 1 Net Position	7,500	-	-	-	-	-	-		-
Net Position - October 1, as restated	<u>445,329</u>	<u>59,518</u>	<u>265,172</u>	<u>91,261</u>	<u>138,910</u>	<u>219,310</u>	<u>27,283</u>		<u>105,453</u>
Net Position - September 30	<u>\$ 426,947</u>	<u>\$ 62,354</u>	<u>\$ 252,065</u>	<u>\$ 94,218</u>	<u>\$ 137,292</u>	<u>\$ 225,879</u>	<u>\$ 22,787</u>		<u>\$ 105,105</u>
Adjustment to reflect the consolidation of internal service fund activities to enterprise funds								287	
Change in net position of Business-type Activities								<u>\$ (24,954)</u>	

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF CASH FLOWS**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2020**  
**(in thousands)**

	Electric	Gas	Sewer	Water	Airport	Stormwater Management	Other Enterprise Funds	Total Enterprise Funds	Internal Service Funds
<b>Cash Flows from Operating Activities</b>									
Cash Received from Customers	\$ 261,022	\$ 26,988	\$ 63,266	\$ 40,050	\$ 9,403	\$ 19,363	\$ 73,202	\$ 493,294	\$ -
Cash Received for Interfund Services	-	-	-	-	-	-	-	-	188,839
Cash Received from Other Revenues	1,338	218	4,394	637	-	1,490	766	8,843	-
Cash Paid to Suppliers for Goods and Services	(123,439)	(12,568)	(14,462)	(6,255)	(3,398)	(3,293)	(24,291)	(187,706)	(139,997)
Cash Paid to Employees for Services	(37,843)	(2,615)	(16,052)	(8,795)	(5,673)	(6,595)	(49,546)	(127,119)	(44,287)
Cash Paid to Other Funds	(24,879)	(3,060)	(9,265)	(9,182)	(1,781)	(5,790)	(20,936)	(74,893)	(11)
Cash Paid for Other Expenses	(3,071)	(1,485)	-	(212)	(453)	-	-	(5,221)	-
Net Cash Provided by (Used for) Operating Activities	<u>73,128</u>	<u>7,478</u>	<u>27,881</u>	<u>16,243</u>	<u>(1,902)</u>	<u>5,175</u>	<u>(20,805)</u>	<u>107,198</u>	<u>4,544</u>
<b>Cash Flows from Noncapital Financing Activities</b>									
Transfers In from Other Funds	2,668	78	119	195	-	21	9,128	12,209	19,964
Operating Grants Received	15,653	-	-	-	2,923	-	10,749	29,325	-
Cash Received From Other Non-operating Revenues	-	-	-	-	-	-	-	-	1,289
Cash Paid For Other Non-operating Expenses	-	-	-	-	-	-	-	-	(2,389)
Cash Received From Interfund Balances	(3,000)	-	-	-	-	-	4,694	1,694	(16,729)
Cash Paid For Interfund Balances	(1,117)	-	-	-	295	-	-	(822)	-
Transfers Out to Other Funds	(46,161)	(3,091)	(5,521)	(4,022)	(79)	(783)	(8,402)	(68,059)	(3,052)
Net Cash Provided by (Used for) Noncapital Financing Activities	<u>(31,957)</u>	<u>(3,013)</u>	<u>(5,402)</u>	<u>(3,827)</u>	<u>3,139</u>	<u>(762)</u>	<u>16,169</u>	<u>(25,653)</u>	<u>(917)</u>
<b>Cash Flows from Capital and Related Financing Activities</b>									
Capital Contributions	-	-	-	-	6,082	2,406	6,254	14,742	-
Systems Charges	-	-	4,264	1,014	-	-	-	5,278	-
Proceeds from Sale of Property	200	-	-	-	-	-	-	200	-
Bond Issuance Costs	-	-	-	-	-	-	(16)	(16)	-
Acquisition, Construction and Sale of Capital Assets	(27,540)	(1,313)	(16,189)	(10,899)	(5,849)	(8,574)	(4,386)	(74,750)	(18,364)
Intergovernmental Revenues	-	-	117	118	-	-	-	235	-
Bond and Loan Proceeds	80,195	-	11,811	-	-	-	-	92,006	-
Principal and Refunding Payments	(113,228)	(582)	(18,918)	(2,455)	-	-	(1,081)	(136,264)	-
Repayment of Loans Payable	-	-	(32)	(1,205)	-	-	-	(1,237)	-
Repayment of Loans from Other Funds	-	-	-	-	-	-	(482)	(482)	-
Interest Paid	(28,991)	(495)	(12,614)	(4,301)	(22)	-	(909)	(47,332)	(116)
Net Cash Provided by (Used for) Capital and Related Financing Activities	<u>(89,364)</u>	<u>(2,390)</u>	<u>(31,561)</u>	<u>(17,728)</u>	<u>211</u>	<u>(6,168)</u>	<u>(620)</u>	<u>(147,620)</u>	<u>(18,480)</u>

The notes to the financial statements are an integral part of these financial statements.

# CITY OF TALLAHASSEE, FLORIDA

## STATEMENT OF CASH FLOWS

### Proprietary Funds

For the fiscal year ended September 30, 2020

(in thousands)

	Electric	Gas	Sewer	Water	Airport	Stormwater Management	Other Enterprise Funds	Total Enterprise Funds	Internal Service Funds
Cash Flows from Investing Activities									
Interest Received on Investments	6,848	279	2,125	1,092	738	1,012	188	12,282	1,991
Increase (Decrease) in the Fair Value of Investments	4,005	154	612	132	94	7	53	5,057	1,556
Net Cash Provided by (Used for) Investing Activities	\$ 10,853	\$ 433	\$ 2,737	\$ 1,224	\$ 832	\$ 1,019	\$ 241	\$ 17,339	\$ 3,547
Net Increase (Decrease) in Cash and Cash Equivalents	(37,340)	2,508	(6,345)	(4,088)	2,280	(736)	(5,015)	(48,736)	(11,306)
Cash and Cash Equivalents - October 1	231,141	9,111	71,358	38,098	24,907	36,830	5,821	417,266	95,727
Cash and Cash Equivalents - September 30	<u>\$ 193,801</u>	<u>\$ 11,619</u>	<u>\$ 65,013</u>	<u>\$ 34,010</u>	<u>\$ 27,187</u>	<u>\$ 36,094</u>	<u>\$ 806</u>	<u>\$ 368,530</u>	<u>\$ 84,421</u>
Classified As:									
Unrestricted Assets	\$ 76,604	\$ 4,739	\$ 1,699	\$ 610	\$ 2,519	\$ 36,094	\$ 768	\$ 123,033	\$ 84,421
Restricted Assets	117,197	6,880	63,314	33,400	24,668	-	38	245,497	-
	<u>\$ 193,801</u>	<u>\$ 11,619</u>	<u>\$ 65,013</u>	<u>\$ 34,010</u>	<u>\$ 27,187</u>	<u>\$ 36,094</u>	<u>\$ 806</u>	<u>\$ 368,530</u>	<u>\$ 84,421</u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:									
Operating Income (Loss)	\$ 28,117	\$ 7,123	\$ 3,257	\$ 8,034	\$ (10,689)	\$ 2,447	\$ (20,149)	\$ 18,140	\$ (951)
Adjustment to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:									
Depreciation	57,081	2,295	20,338	6,188	8,231	1,455	5,633	101,221	10,977
Net pension and OPEB liability changes	3,486	280	1,731	909	517	755	1,520	9,198	-
Provision for Uncollectible Accounts	2,633	192	671	441	1	202	576	4,716	-
Other	(1,733)	(1,267)	4,394	425	(566)	1,490	766	3,509	-
(Increase) Decrease in Accounts Receivable	1,158	(66)	(1,047)	(457)	131	(268)	(1,234)	(1,783)	(526)
(Increase) Decrease in Inventory	(4,434)	44	59	1	(223)	-	(90)	(4,643)	(3,232)
(Increase) Decrease in Deposits	-	-	-	-	1	-	258	259	789
(Increase) Decrease in Notes Receivables	589	-	75	-	-	-	-	664	-
(Increase) Decrease in Due From Other Governments	(12,882)	11	(63)	-	-	-	(5,895)	(18,829)	(118)
Increase (Decrease) in Accounts Payable	(1,741)	(1,089)	(998)	960	680	(992)	(2,126)	(5,306)	(1,992)
Increase (Decrease) in Due To Other Funds	-	-	-	-	-	-	-	-	(11)
Increase (Decrease) in Due to Other Governments	-	-	-	-	-	-	92	92	-
Increase (Decrease) in Utility Deposits Payable	994	5	-	49	-	-	-	1,048	-
Increase (Decrease) in Deferred Revenue	-	-	-	-	-	-	(18)	(18)	-
Increase (Decrease) in Customer Contracts Payable	-	-	(521)	(266)	-	-	-	(787)	-
Increase (Decrease) in Compensated Absences	(140)	(50)	(15)	(41)	15	86	(138)	(283)	84
Increase (Decrease) in Insurance Deposits	-	-	-	-	-	-	-	-	(476)
Total Adjustments	<u>45,011</u>	<u>355</u>	<u>24,624</u>	<u>8,209</u>	<u>8,787</u>	<u>2,728</u>	<u>(656)</u>	<u>89,058</u>	<u>5,495</u>
Net Cash Provided by (Used for) Operating Activities	<u>\$ 73,128</u>	<u>\$ 7,478</u>	<u>\$ 27,881</u>	<u>\$ 16,243</u>	<u>\$ (1,902)</u>	<u>\$ 5,175</u>	<u>\$ (20,805)</u>	<u>\$ 107,198</u>	<u>\$ 4,544</u>

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF NET POSITION**  
**FIDUCIARY FUNDS**  
**September 30, 2020**  
**(in thousands)**

	Pension and Other Employee Benefit Trust Funds	Nuclear Decommissioning Private-Purpose Trust Fund
<b>ASSETS</b>		
Cash and Cash Equivalents	\$ 19,102	\$ -
Receivables		
Other Receivables	43	-
Accrued Interest	2,892	-
Total Receivables	2,935	-
Investments, at Fair Value		
Mutual Index Funds	149,619	-
Private Equities	157,098	-
Fixed Income Securities	236,988	-
Domestic Equities	723,207	-
International Equities	152,881	-
Private Credit Funds	23,746	-
Bank Loan	88,863	-
Alternative Investments	270,949	-
Timber	103,785	-
Total Investments	1,907,136	-
Securities Lending Collateral	101,124	-
Total Assets	\$ 2,030,297	\$ -
<b>LIABILITIES AND NET POSITION</b>		
<b>LIABILITIES</b>		
Obligations Under Securities Lending	\$ 101,124	\$ -
Other Payables	4	-
Total Liabilities	101,128	-
<b>NET POSITION</b>		
Net Position Restricted for Pensions	1,929,169	-
Total Liabilities and Net Position	\$ 2,030,297	\$ -

The notes to the financial statements are an integral part of these financial statements.

**CITY OF TALLAHASSEE, FLORIDA**  
**STATEMENT OF CHANGES IN NET POSITION**  
**FIDUCIARY FUNDS**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**

	Pension and Other Employee Benefit Trust Funds	Nuclear Decommissioning Private-Purpose Trust Fund
<b>ADDITIONS</b>		
Contributions:		
Employer	\$ 44,958	\$ -
Plan Members	12,924	-
Miscellaneous Contributions	5	-
Total Contributions	57,887	-
Investment Return		
From Investment Activities:		
Gain/Loss on Sale of Investments	52,492	-
Change in Fair Value of Investments	50,129	-
Interest Income	15,270	63
Dividends	17,732	-
Total Investment Income	135,623	63
Less Investment Expenses:		
Investment Management Fees	6,451	-
Interest Expense	113	-
Net Income from Investing Activities	129,059	63
From Securities Lending Activities:		
Securities Lending Income	1,130	-
Less Securities Lending Expenses:		
Investment Management Fees	753	-
Net Income from Securities Lending Activities	377	-
Total Net Investment Income	129,436	63
Total Additions	187,323	63
<b>DEDUCTIONS</b>		
Benefits	111,458	-
Refunds of Contributions	711	-
Administrative Expense	897	-
Nuclear Decommissioning Expense	-	7,328
Total Deductions	113,066	7,328
Change in Net Position	74,257	(7,265)
Net Position - October 1	1,854,912	7,265
Net Position - September 30	\$ 1,929,169	\$ -

The notes to the financial statements are an integral part of these financial statements.



**CITY OF  
TALLAHASSEE**

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## **NOTES TO THE FINANCIAL STATEMENTS**

**Note I - Summary of Significant Accounting Policies**

**Note II - Reconciliation of Government-Wide and Fund Financial Statements**

**Note III - Stewardship, Compliance, and Accountability**

**Note IV - Detailed Notes - All Funds**

**Note V - Other Information**

## **CITY OF TALLAHASSEE, FLORIDA**

### **NOTES TO FINANCIAL STATEMENTS**

September 30, 2020

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#### **NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

This Summary of Significant Accounting Policies is presented to assist the reader in interpreting the financial statements. The policies are considered essential and should be read in conjunction with the accompanying financial statements. The accounting policies of the City conform to generally accepted accounting principles (GAAP) as applicable to governmental units. This report, the accounting systems and classification of accounts conform to standards of the Governmental Accounting Standards Board (GASB).

##### **A. REPORTING ENTITY**

The City is a political subdivision of the State of Florida, located in Leon County in the center of the Florida Panhandle. It is approximately 104.5 square miles in area. It is the capital of Florida, the county seat, and the only incorporated municipality in Leon County. The City was incorporated in 1825 following a decision by the Florida Legislature to locate the capital of the new Florida Territory midway between the population centers of St. Augustine and Pensacola.

In the Code of Ordinances, Chapter 8374, Laws of Florida, Special Acts 1919, the City was granted a new City Charter by the State Legislature authorizing a Commission-Manager form of government. In the original charter, the five City Commissioners were elected at large for four-year terms and each year, the Commissioners selected the Mayor for a one-year term to act as the official representative for the City. Tallahassee voters approved a charter change in November 1996 calling for a separately elected Mayor, thereby changing the structure of the Tallahassee City Commission. The first elected Mayor was elected in February 1997 for a four-year term. The elected Mayor has powers commensurate with the other four members of the City Commission; however, he/she is able to serve as an ongoing contact for matters involving other governmental or institutional organizations, including the state legislature, county government, and local universities.

The City provides a full range of municipal services to its citizens. These services include public safety (police and fire), construction and maintenance of streets and sidewalks, stormwater management, recreation, public improvements, planning and zoning, and general administrative services. In addition, the City owns and operates ten enterprise funds which include an international airport, a bus system, a golf course, a solid waste collection system, four utilities (an electric generation transmission and distribution system, a natural gas distribution system, a water production and distribution system, and a sewage collection and treatment system), fire services, and a stormwater system.

In evaluating the City as a reporting entity, management has addressed all potential component units for which the City may or may not be financially accountable and, as such, be includable within the City's financial statements. The City (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. Additionally, the primary government is required to consider other organizations for which exclusion of the nature and significance of their relationship with the City would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are in substance part of the City's operation. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

## CITY OF TALLAHASSEE, FLORIDA

### NOTES TO FINANCIAL STATEMENTS

September 30, 2020

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#### NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

##### A. REPORTING ENTITY

###### 1. BLENDED COMPONENT UNIT

Community Redevelopment Agency (CRA) - The Tallahassee Community Redevelopment Agency and the CRA Board were created in 1998. Governed by an interlocal agreement between the City of Tallahassee, Leon County and CRA, the CRA Board consists of the Mayor and the four City Commissioners. Although legally separate, management of the City has operational responsibility for this component unit. Thus the CRA is blended in the City's financial statements in accordance with GASB 14, as amended by GASB 61. The CRA has responsibility for two specifically separate tax increment districts as described below.

- Greater Frenchtown/Southside Community Redevelopment Area (GFSCRA) - The City Commission adopted the Greater Frenchtown/Southside Community Redevelopment Plan in June 2000. The GFSCRA consists of three distinct geographical sections of 1,859 acres of residential, commercial/retail and industrial land uses, located within the greater Frenchtown and Southside neighborhoods. The City Commission approved two expansions for the GFSCRA, one in 2016 and another in 2018, adding 578 parcels and over 400 acres, increasing the GFSCRA to 1,859 acres.
- Downtown District Community Redevelopment Area (DDCRA) - The City Commission adopted the Downtown Community Redevelopment Plan in June 2004. The DDCRA consists of approximately 440 acres located in downtown and between the northern and southern portions of the Greater Frenchtown/South Community Redevelopment Area.

###### 2. DISCRETELY PRESENTED COMPONENT UNIT

Downtown Improvement Authority - The Downtown Improvement Authority (DIA) is an agency created by the Florida Legislature to regulate downtown growth. The City Commission appoints the governing board of the DIA. The City can impose its will on the DIA by approving and/or modifying its budget. There are no separately issued financial statements for the DIA. The DIA utilizes governmental fund accounting.

###### 3. JOINT VENTURES EXCLUDED FROM THE REPORTING ENTITY

- Sunshine State Governmental Financing Commission

The Sunshine State Governmental Financing Commission (the "Commission") was created in November 1985, initially by the cities of Tallahassee and Orlando, Florida to operate and administer a loan program. As of September 30, 2020, the Commission's membership consists of the following governmental units: City of Coral Gables, Florida; City of Coral Springs, Florida; City of Daytona Beach, Florida; City of Ft. Lauderdale, Florida; City of Hollywood, Florida; City of Jacksonville, Florida; City of Lakeland, Florida; City of Miami, Florida; City of Miami Beach, Florida; City of Orlando, Florida; City of St. Petersburg, Florida; City of Tallahassee, Florida; City of Vero Beach, Florida; Miami-Dade County, Florida; Palm Beach County, Florida; and Polk County, Florida. In addition, the City of West Palm Beach, Florida, participates in the Commission's programs as a non-member participant. Other Florida local governments may in the future become members or non-member participants including units of government such as special districts or other qualifying public agencies. Each member government appoints a representative to the Commission. These representatives elect a five-member board of directors to administer the loan program.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

September 30, 2020

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**NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. REPORTING ENTITY**

**3. JOINT VENTURES EXCLUDED FROM THE REPORTING ENTITY**

As a joint venture among the member governmental units, the Commission enables a limited number of qualifying governments to participate in pooled debt financings with pricing and cost structures not normally available to governmental entities acting individually. Loan obligations from the Commission are reflected as debt by the participating governmental units.

The City of Tallahassee has no obligation and minimal event risk associated with the Commission other than the repayment of its loans from the Commission. Financial statements may be obtained from the Sunshine State Governmental Financing Commission at website: [www.ssgfc.com](http://www.ssgfc.com).

- Capital Region Transportation Planning Agency

In December 2004, the Capital Region Transportation Planning Agency (CRTPA) was created through an inter-local agreement between the Florida Department of Transportation; the Counties of Leon, Gadsden, Jefferson and Wakulla; the Cities of Chattahoochee, Gretna, Midway, Monticello, Quincy, St. Marks, Sopchoppy and Tallahassee; the Towns of Greensboro, Havana and the Leon County School Board as authorized by Section 163.01 Florida Statutes. It was established in order for the members to participate cooperatively in the development of transportation related plans and programs. The governing board consists of voting representatives from the Counties of Leon, Gadsden, Jefferson and Wakulla; the Cities of Midway, Quincy, Tallahassee, Chattahoochee and Gretna; the Towns of Greensboro and Havana, the Leon County School Board, and three nonvoting representatives from the Florida Department of Transportation, the Federal Highway Administration, and StarMetro.

The CRTPA receives federal and state transportation funds for the performance of its transportation planning and programming activities. If operating expenses exceed the external funding obtained, the deficit is funded by the members of the CRTPA in proportion to their weighted votes. As a participating member of CRTPA, the City therefore has a limited share of financial responsibility for any such deficits.

Current audited financial statements may be obtained from the Capital Region Transportation Planning Agency, 300 S. Adams Street, Box A-19, Tallahassee, Florida 32301.

- Consolidated Dispatch Agency

In December 2006, the Consolidated Dispatch Agency (CDA) was created through an inter-local agreement between the City of Tallahassee (City) and Leon County, Florida (County), and the Leon County Sheriff (Sheriff). The purpose of the CDA is to provide law enforcement and emergency dispatch services to the City and Leon County, Florida. On April 1, 2014, the commencement date, all existing dispatch operations personnel of the City, Sheriff, and the County became part of the CDA. The City of Tallahassee City Manager, the Leon County Administrator and the Leon County Sheriff constitute the CDA's Board of Directors.

The CDA is primarily funded by the City of Tallahassee and the Leon County Sheriff based upon the per capita population within the incorporated limits of the City of Tallahassee and within the unincorporated area of Leon County. For the twelve month period ended September 30, 2020, the City's contribution to the CDA was \$5,876,045.

Current audited financial statements may be obtained from the Consolidated Dispatch Agency, 300 S. Adams Street, Box A-19, Tallahassee, Florida 32301.

## CITY OF TALLAHASSEE, FLORIDA

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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### NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. REPORTING ENTITY

##### 4. JOINTLY GOVERNED ORGANIZATION

- City of Tallahassee-Leon County Blueprint Intergovernmental Agency

In October 2000, the City entered into an inter-local agreement with Leon County as authorized by Section 163.01(7) Florida Statutes. This agreement created the Blueprint Intergovernmental Agency (Blueprint) to govern the project management for the project planning and construction of a list of projects known as the Blueprint projects. The Board of County Commissioners and the City Commission constitute the Blueprint Intergovernmental Agency. The revenues to fund the projects under this agreement are the collections of the local government infrastructure sales surtax, which began December 1, 2004. This tax was extended pursuant to the provisions in Section 212.055, Florida Statutes, until December 31, 2039. In response to the passage of the extension, Blueprint also opened the Office of Economic Vitality whose purpose is to invest in and cultivate the evolving economic development landscape.

Periodically, Blueprint provides construction management services to the City. For these services, Blueprint and the City enter into Joint Participation Agreements (JPAs) whereby the City agrees to pay an administrative fee to Blueprint. There were no fees paid to Blueprint under these agreements in the current year.

Current audited financial statements may be obtained from Blueprint Intergovernmental Agency, 315 S. Calhoun St., Suite 450, Tallahassee, Florida 32301.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. With the exception of interfund services provided and used, the effect of interfund activity has been eliminated in the process of consolidation. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those expenses that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operation or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**CITY OF TALLAHASSEE, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

September 30, 2020

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**NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION**

Basis of accounting refers to when revenues, expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year taxes are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Primarily grant revenues are susceptible to accrual.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 270 days of the end of the current fiscal period. Revenues susceptible to accrual include grant and shared revenues. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The government reports the following major governmental funds:

- The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The Community Redevelopment Agency Fund accounts for the general tax revenue collected and the expenses incurred in the redevelopment of properties in the Community Redevelopment area.

The government reports the following major proprietary funds:

- The Electric Fund accounts for the assets, operation and maintenance of the City-owned electric generation, transmission, and distribution system.
- The Gas Fund accounts for the assets, operation and maintenance of the City-owned gas system.
- The Sewer Fund accounts for the assets, operation and maintenance of the City's wastewater system.
- The Water Fund accounts for the assets, operation, and maintenance of the City's water production and distribution system.
- The Airport Fund accounts for the assets, operation, and maintenance of the City-owned international airport.
- The Stormwater Management Fund accounts for the assets, operation, maintenance, and expansion of the City-owned stormwater utility system.

## CITY OF TALLAHASSEE, FLORIDA

### NOTES TO FINANCIAL STATEMENTS

September 30, 2020

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#### NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

##### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

Additionally, the government reports the following fund types:

- Internal Service Funds account for various services provided to other departments of the government and to other governments on a cost reimbursement basis. The services provided include an 800 MHz system, revenue collection, technology and information services, accounting, purchasing, fleet management, human resources, employee retirement plan administration, risk management, internal loan program, utility services functions, wholesale energy services, environmental services, diversity and inclusion, facilities management, and community relations.
- The Pension and Other Employee Benefits Trust Funds include the Pension Trust Fund and the OPEB Trust Fund. The Pension Trust Fund includes a Defined Benefit Plan and a Defined Contribution Plan. It is used to account for the accumulation of resources to be used for retirement annuity payments to City employees. The Defined Benefit Plan accounts for general employees, police officers, and fire fighters separately. The Defined Contribution Plan covers all employees who elect to contribute a portion of their salary to the plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the general employees, police officers and fire fighters pension plans, and additions to/deductions from the respective plan's fiduciary net position have been determined on the same basis as they are reported by each of the plans. For this purpose, benefits payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The OPEB Trust Fund accounts for the accumulation of resources to be used for benefit payments for retirees health care costs.
- The Nuclear Decommissioning Private-Purpose Trust Fund was used to account for resources legally held in trust for Florida Power Corporation (FPC) for the future decommissioning of the Crystal River Unit 3 Utility Plant (CR# Plant). On October 1, 1999, the City sold its interest in the CR3 Plant to FPC and was released from any decommissioning costs in excess of the amount held in trust. In January 2020, City staff received the proposed Nuclear Decommissioning Trust Fund Transfer and Release Agreement which provided for disbursement of 100% of the proceeds in the Trust Fund to Duke Energy no later than March 26, 2020 in return for Duke Energy's release of the City from any tax liability under the Acquisition Agreement, or otherwise. On February 12, 2020, the City Commission agreed to the terms of the Transfer and Release Agreement and the City made the payment by March 26, 2020 as agreed. The fund was dissolved during the fiscal year.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, and fines and forfeitures, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

**CITY OF TALLAHASSEE, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

September 30, 2020

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**NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds, and of the City's internal service funds, are charges to customers for sales and services. The water and sewer funds also recognize as operating revenue the portion of the tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the costs of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses that do not meet this definition are reported as nonoperating revenue and expenses. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

**D. ASSETS, LIABILITIES, AND NET POSITION**

**1. CASH AND CASH EQUIVALENTS**

The City considers cash on hand, demand deposits, liquid investments with an original maturity of 90 days or less, and balances included within its cash and investments pool to be cash and cash equivalents. The City's cash and investments pool is an internal cash management pool used to obtain efficiencies of operation and improved financial performance, and includes certain non-pension cash, cash equivalent, and investment securities. Each fund maintains a share in the equity of the pool which is reported as cash and cash equivalents in the statements of net position since cash may be withdrawn from the pool at any time without penalty. Liquid investments classified as cash and cash equivalents include repurchase agreements purchased under the terms of the City's depository contract, open repurchase agreements, certificates of deposit, banker's acceptances, commercial paper, U.S. Treasury direct and agency obligations, holdings at the FLCLASS investment pool and the Florida League of Cities 0-2 Year Pool funds. Interest earned by the cash and investments pool is distributed to each fund monthly based on daily balances.

The City's bank balances are insured by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Public Depository Act (the Act). Provisions of the Act require that public deposits may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses, in excess of federal depository insurance and proceeds from the sale of the securities pledged by the defaulting depository, are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.



## **CITY OF TALLAHASSEE, FLORIDA**

### **NOTES TO FINANCIAL STATEMENTS**

September 30, 2020

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#### **NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

##### **D. ASSETS, LIABILITIES, AND NET POSITION**

###### **2. INVESTMENTS**

The City's investments are pension and other trust fund assets held in the fiduciary funds. Investments are carried at fair value, except for those investments for which net asset value or amortized cost is the most appropriate measurement.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets. Only equities (stock holdings) held by the City's pension trust fund are classified as Level 1 investments. Investments classified in Level 2 of the fair value hierarchy are based upon observable, market-based inputs for similar, but not identical, investments. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. The City's custodian uses the pricing services of multiple vendors to price the same assets to determine the most accurate price. Investments classified in Level 3 of the fair value hierarchy are based upon extrapolated data, proprietary pricing models and indicative quotes for similar securities. The City has relatively few investments that are classified as Level 3 for securities that are not traded frequently. The City has a number of investments that have their fair value determined by the net asset value of the investment holding. Investments in this category are not classified according to Levels 1, 2 and 3 of the fair value hierarchy.

###### **3. INVENTORY**

The City maintains a variety of inventory types, such as fuel, materials and supplies, and retail merchandise, all of which utilize the consumption method stated at cost which approximates market. Inventory cost is determined using either the first-in, first-out method or the average cost method. Perpetual inventory records are maintained for all significant inventories. Reported inventories of the General Fund are equally offset by a reservation of fund balance(non-spendable), since they are unavailable for appropriation.

###### **4. ADVANCES TO OTHER FUNDS**

When applicable, noncurrent portions of interfund loans receivable (reported in "Advances to" asset accounts) of governmental funds are equally offset by a fund balance reserve account which indicates that they do not constitute "available spendable resources" since they are not a component of net current assets. Current portions of interfund receivables (reported in "Due from" asset accounts) are considered "available spendable resources." The proceeds of advances to governmental funds are recorded in "Other Financing Sources."

## CITY OF TALLAHASSEE, FLORIDA

### NOTES TO FINANCIAL STATEMENTS

September 30, 2020

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#### NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

##### D. ASSETS, LIABILITIES, AND NET POSITION

###### 5. RESTRICTED ASSETS

Certain proceeds of the City's enterprise funds revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the Statement of Net Position because their use is limited by applicable bond covenants. Assets are set aside for the following uses:

- Revenue Bonds Current Debt Service – used to segregate resources accumulated for debt service payments over the next twelve months.
- Revenue Bonds Future Debt Service – used to report resources set aside to make up potential future deficiencies in the revenue bonds current debt service account.
- Revenue Bonds Renewal and Replacement – used to report resources set aside to fund asset renewals and replacements or to meet unexpected contingencies.

###### 6. CAPITAL ASSETS

Capital assets, which include land, buildings, equipment, improvements other than buildings, intangibles and public domain infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, other than land and infrastructure, are defined as assets with a cost of \$1,000 or more and an estimated useful life greater than one year. Land and infrastructure assets are long-lived capital assets that are stationary in nature and can be preserved for a significantly greater number of years than most general capital assets. Examples of infrastructure assets are roads, bridges, sidewalks, paved paths, utility systems, stormwater drainage systems, traffic control and lighting systems. In the initial capitalization of general infrastructure assets, the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). As the City constructs or acquires additional capital assets each period, they are capitalized and reported at historical cost. The capitalization threshold for infrastructure assets has been set at \$100,000 for roadways and \$50,000 for other infrastructure assets. Land assets have no capitalization threshold, therefore all city-owned land is capitalized.

Other capital assets are recorded at historical cost when purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition cost. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized. Major outlays for constructed capital assets and improvements are capitalized as projects are completed. Interest is capitalized during the construction phase of capital assets for business-type activities constructed with tax-exempt debt. The amount of interest to be capitalized is calculated as the interest expense incurred from the date of the borrowing until completion of the project net of the interest earned on invested proceeds over the same period.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**D. ASSETS, LIABILITIES, AND NET POSITION**

**6. CAPITAL ASSETS**

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund's financial statements. These general capital assets are included in the governmental activities column of the government-wide financial statements. Capital assets used in the Enterprise and Internal Service Funds are accounted for in the respective funds. All vehicles of the City are accounted for in the Garage Fund, an Internal Service Fund, with the exception of StarMetro vehicles (generally buses). StarMetro vehicles are accounted for in their own fund. Depreciation on all exhaustible capital assets used in the Enterprise and Internal Service Funds is charged as an expense against their operations. Accumulated depreciation is reported on the respective fund's balance sheet.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<b>ASSETS</b>	<b>YEARS</b>
Buildings	20 to 40
Improvements other than buildings	10 to 40
Equipment and machinery	5 to 40
Vehicles	5 to 20
Infrastructure	10 to 60

**7. COMPENSATED ABSENCES**

All non-union employees earn vacation and sick leave starting with the first day of employment; all non-union employees earn vacation and sick leave based on the number of hours worked. Vacation leave is earned based on creditable service hours worked as follows:

<b>EXECUTIVE</b>		<b>SENIOR MANAGEMENT</b>		<b>GENERAL</b>	
Creditable Service Hours	Leave earned per hour	Creditable Service Hours	Leave earned per hour	Creditable Service Hours	Leave earned per hour
0 - 2,079	0.057693	0 - 2,079	0.057693	0 - 10,400	0.057693
2,080 - 10,400	0.080770	2,080 - 10,400	0.069231	10,401 - 20,800	0.069231
10,401 - 20,800	0.092308	10,401 - 20,800	0.080770	20,801 - 41,600	0.080770
over 20,800	0.103847	20,801 - 41,600	0.092308	over 41,600	0.092308
		over 41,600	0.103847		

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**D. ASSETS, LIABILITIES, AND NET POSITION**

**7. COMPENSATED ABSENCES**

A maximum of 344 hours of vacation leave time may be carried over from one calendar year to the next for executive employees and a maximum of 264 hours for senior management and general employees. An employee who terminates employment with the City is paid for any unused vacation leave accumulated to the time of termination.

Sick leave is earned at the rate of .023077 hours for each hour of service with no maximum limit on the number of hours which may be accumulated. A non-unionized employee who terminates from the City for any reason other than termination for cause will be paid one-half of the total amount of sick leave (without regard to catastrophic illness leave) accumulated by the employee on the effective date of termination. A unionized employee who terminates from the City for any reason other than termination for cause will be paid one-third of the total amount of sick leave without regard to catastrophic illness leave accumulated by the employee on the effective date of termination. If the employee dies, the sick leave amount will be paid to the employee's beneficiary or estate. Retiring employees can elect the option of using the accumulated sick leave amount to purchase single coverage health insurance in lieu of receiving payment.

Accumulated current and long-term vacation and sick pay amounts are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for the amounts is reported in the governmental funds only if they have matured, as a result of employee resignation and retirements.

Employees covered by the Police and Fire bargaining units shall accrue vacation time on the following basis:

POLICE BARGAINING UNIT		FIRE BARGAINING UNIT			
		Suppression Personnel		Forty-hour Personnel	
Creditable Service Hours	Leave Earned Per Hour	Years of Continuous Service	Hours Accrued Monthly	Years of Continuous Service	Hours Accrued Monthly
0-10,400	0.046154	1-5 years	13.25	1-5 years	10
10,401-20,800	0.057693	6-10 years	15.90	6-10 years	12
20,801-41,600	0.069231	11-15 years	18.55	11-15 years	14
over 41,600	0.080770	16-20 years	21.20	16-20 years	16
		over 20 years	23.85	over 20 years	18

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**D. ASSETS, LIABILITIES, AND NET POSITION**

**7. COMPENSATED ABSENCES**

For employees covered by the Police bargaining unit, accrued vacation time may not be carried over in excess of 33 days (264 hours). As of the end of the calendar year, accrued vacation time in excess of 264 hours shall be reduced to no more than 264 hours for any individual employee.

For employees covered by the Fire bargaining unit, accrued vacation at the end of the calendar year may not be carried over in excess of 264 hours for 40-hour supervisory personnel, and 350 hours for 53-hour supervisory personnel. For non-supervisory firefighters who are 40-hour personnel, accrued vacation time may not carry over in excess of 240 hours in a calendar year, and for non-supervisory firefighters who are 53-hour personnel, accrued vacation time may not carry over in excess of 318 hours in a calendar year.

Employees covered by the Police bargaining unit shall accrue sick leave at the rate of .046154 hours per hour worked, which is the fractional equivalent of eight (8) hours per month. There is no maximum limit on the number of hours which may be accumulated by an employee.

Employees covered by the Fire bargaining unit shall accrue sick leave credit at the rate of 10.6 hours of sick leave per month for suppression personnel and 8 hours of sick leave per month for forty-hour personnel. There is no maximum limit on the number of sick leave hours which may be accumulated by an employee.

For employees covered by the Police bargaining unit, payment for sick leave will be made for 33 1/3% (1/3) of the unused sick leave balance credited to an employee at the time of retirement or death, up to a maximum of seven hundred (700) hours, provided that the unused sick leave balance credited to the employee at the time of retirement or death equals at least three hundred (300) hours. If the unused sick leave balance credited to an employee at the time of retirement or death equals less than three hundred (300) hours, payment will be made for 25% (1/4) of the unused balance.

For employees covered by the Fire bargaining unit, a fire suppression employee who retires or dies will be paid for 33 1/3% (1/3) of the unused sick leave balance credited to the employee at the time of retirement or death, provided that the unused sick leave balance credited to the employee at the time of retirement or death equals at least three hundred ninety-eight (398) hours. If the unused sick leave balance credited to the employee at the time of retirement or death equals less than 398 hours, the employee who retires or dies will be paid 25% (1/4) of the unused balance. A 40-hour employee who retires or dies will be paid for 33 1/3% (1/3) of the unused sick leave balance credited to the employee at the time of retirement or death, provided that the unused sick leave balance credited to the employee at the time of retirement or death equals at least three hundred (300) hours. If the unused sick leave balance credited to the employee at the time of retirement or death equals less than three hundred (300) hours, the employee will be paid for 25% (1/4) of the unused balance. An employee who accidentally dies while engaged in the performance of their firefighter duties, or who receives accidental bodily injury which subsequently results in the loss of their life within one (1) year after being received, provided that such a death is not the result of suicide and that such bodily injury is not intentionally self-inflicted, and the accidental death occurs as a result of the firefighter's response to what is reasonably believed to be an emergency involving the protection of life or property, will be paid 100% of the accrued but unused sick leave credited to them at the time of death.

In either of the above-described cases, the payment for unused sick and vacation leave will be made at the employee's straight time base rate.

**CITY OF TALLAHASSEE, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

September 30, 2020

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**NOTE I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**D. ASSETS, LIABILITIES, AND NET POSITION**

**8. BOND PREMIUMS, DISCOUNTS AND REFUNDING GAINS AND LOSSES**

In the government-wide financial statements and in the proprietary fund statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts amortized over the life of the bonds at the rate at which principal payments are made which approximates the effective interest method. Bond issuance costs are expensed in the year they are incurred. Bond refunding gains and losses are deferred and amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, using the effective interest method. As a result of adopting GASB Statement No. 65, there are deferred inflows and outflows related to gains and losses on bond refundings in the Government Wide Statement of Net Position as well as in the Enterprise Funds Statements of Net Position. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued and premiums on debt issuances are reported as other financing sources. Discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**9. INDIRECT COST ALLOCATION**

The City currently employs an indirect cost allocation system based upon an internal cost analysis. An administrative service fee is charged by the General Fund to the other operating funds to address General Fund administrative services provided (e.g., legal, cash management, internal audit, and executive services). At the fund-level statements, the administrative service fee is included in the General Fund's Miscellaneous Revenue line item and in the other operating funds in the Contractual Services line. This administrative service fee is eliminated at year-end in the government-wide statements.

**10. FUELS MANAGEMENT PROGRAM**

In connection with the purchase of natural gas, diesel fuel, and unleaded gasoline, the City has developed and implemented a fuels management program intended to manage the risk of changes in the market prices of natural gas, diesel fuel, and unleaded gasoline. Pursuant to this program the City may execute fixed price and option contracts from time to time to help manage fluctuations in the market price of such fuels. The contracts are recorded at fair value on the Statement of Net Position as they have been determined to qualify as derivative instruments under GASB Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments". Such amounts are included in deferred outflows of resources and liabilities. Any associated margin deposits are recorded in noncurrent assets. The net amounts received or paid under expired or closed contracts are recorded as an adjustment to fuel expense in the period realized. See Note V, section I.

The City uses an allowance account to manage fluctuations in future electric and gas costs. These costs are evaluated bi-annually and any amounts over or under recovered are amortized over the following six months. This allowance is included in Accounts and Retainage Payables.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUNDS BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET POSITION**

The governmental funds balance sheet includes a reconciliation between fund balances – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that “long-term liabilities, including bonds payable, compensated absences, deferred outflows of resources, net pension liability, and net OPEB obligation are not due and payable in the current period and therefore are not reported in the funds.” The details of this \$394,527 difference are as follows (in thousands):

Bonds and Loans Payable including Premiums and Discounts	\$ (99,985)
Effect of Deferred Loss on Refunding	1,704
Compensated Absences	(10,708)
Net OPEB Liability	(53,863)
Net Pension Liability	(231,895)
Cash Balances in Long Term Debt Fund	<u>220</u>
Net adjustments to reduce long-term liabilities of Total Governmental Funds to arrive at Net Position	<u>\$ (394,527)</u>

**B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net change in fund balances - total governmental funds and net change in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation states, “Capital Outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.” The details of this \$25,464 difference are as follows (in thousands):

Capital Outlay	\$ 11,037
Depreciation Expense	<u>(36,501)</u>
Net adjustment to increase net change in Fund Balances Total Governmental Funds to arrive at Changes in Net Position Governmental Activities	<u>\$ (25,464)</u>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

September 30, 2020

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**NOTE III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. BUDGETARY INFORMATION**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General and Enterprise Funds. The budget is adopted at the fund level and administered at the department level. The difference between budgetary revenues and expenditures and modified accrual basis revenues and expenditures as reported in the general fund financial statements are explained in the budgetary comparison schedule notes in the Required Supplementary Information of this report. The City Manager is authorized to transfer budget amounts within funds and between departments; however, any revision that alters the total expenditures of any department or fund must be approved by the City Commission. Unencumbered appropriations are closed at year-end.

Encumbrance accounting, under which requisitions, purchase orders, contracts, and other commitments for the expenditures of resources are recorded to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental funds.

**B. COMPLIANCE WITH FINANCE - RELATED LEGAL AND CONTRACTUAL PROVISIONS**

The City had no material violations of finance-related legal or contractual provisions.

**C. DEFICIT FUND EQUITY - FUND BALANCE OF INDIVIDUAL FUNDS**

At fiscal year end, the Human Resources fund had a deficit of \$500,000 and the Pension Administration fund had a deficit of \$23,000. Both funds are internal service funds. Fire Services fund, which is a nonmajor enterprise fund had a deficit of \$4,276,000.

**D. PRIOR PERIOD ADJUSTMENTS**

Net Position as of October 1, 2019 has been restated to reflect a prior period adjustment to the Electric and the Capital Improvement funds to correct the recording of a 2019 advance from the Electric fund to the Capital Improvement fund. This advance was originally recorded as a contribution rather than an advance. The correction caused an increase in the net position of the Electric Fund for \$7.5 million and a decrease in the net position of the Capital Improvement fund (a nonmajor governmental fund) for the same amount.



**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**A. CASH, CASH EQUIVALENTS, AND INVESTMENTS**

The City reports the following cash, cash equivalents and investments in the statements of net position at September 30, 2020 (in thousands):

	Primary Government	Component Unit	Fiduciary Funds
Cash and cash equivalents	\$ 270,909	\$ 87	\$ 19,102
Cash and cash equivalents – restricted	267,058	-	-
Investments	-	-	1,907,136
Total	<u>\$ 537,967</u>	<u>\$ 87</u>	<u>\$ 1,926,238</u>

As discussed in Note I.D. the City's cash and cash equivalents include cash, cash equivalents, and funds held in a cash and investments pool. The City's investments are monies held by the City's pension funds.

According to the City Charter, the City Treasurer-Clerk is designated to invest all monies belonging to the City pursuant to the policies approved by the City Commission, except those monies in the pension funds. Monies in the pension funds are invested under the auspices of the City Charter-created Sinking Fund Commission, which consists of the five City Commissioners and three appointed members. Under the policies approved by the City Commission and the Sinking Fund Commission, the day-to-day investment of all monies is managed by the City Treasurer-Clerk.

The City has two approved investment policies: 1) the Non-Pension Investment Policy, which is approved by the City Commission and governs the investment of all non-pension monies of the City, including the previously referenced cash and investments pool, and 2) the Pension Investment Policy, which is approved by the Sinking Fund Commission and governs the investment of assets of the City's Pension Funds. The Non-Pension Investment Policy provides for a Core Portfolio, governing the investment of all monies held or controlled by the City, not otherwise classified as Specialized or Pension Fund monies. The Non-Pension Investment Policy specifies the investments that are authorized for purchase within the Core Portfolio. The Non-Pension Investment Policy further provides for the establishment of Specialized Portfolios, with the governing criteria unique to that portfolio, including authorized investments, to be approved on a case-by-case basis by the Investment Advisory Committee. In addition to authorizing investment instruments, the City's investment policies also identify various portfolio parameters addressing issuer diversification, term to maturity and liquidity, and the requirement of "purchase versus delivery" perfection for securities held by a third party on behalf of and in the name of the City.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**A. CASH, CASH EQUIVALENTS, AND INVESTMENTS**

**1. CASH AND CASH EQUIVALENTS**

The following table presents the City's primary government cash and cash equivalent balances at September 30, 2020 carried at fair value by level within the valuation hierarchy, financial assets carried at net asset value or amortized cost, and other cash and cash equivalent balances. The amounts presented in this table are intended to permit reconciliation of the fair value hierarchy to the amounts presented in the statements of net position (in thousands).

	Total	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
<b>Cash equivalents type by fair value level</b>				
Debt securities	\$ 516,651	\$ 25,637	\$ 490,811	\$ 203
Total cash equivalents at fair value	516,651	25,637	490,811	203
<b>Cash equivalents recorded at net asset value</b>				
Other Cash and Cash Equivalents	14,539			
FL League of Cities 0-2 Year Pool	6,777			
Total cash and cash equivalents	<u>\$ 537,967</u>			

At year-end, the book balance of the City's operating cash deposits was \$2,675,000 and the bank balance was \$3,883,000, which is included in total other cash and cash equivalent balances. The difference between the book balance and bank balance is due to outstanding checks and deposits. Six City funds had deficit cash balances at year end totaling \$8,817,000 which is reported in interfund payables at September 30, 2020.

The City's Core Portfolio includes investments administered internally by the City, funds invested in external investment pools, and funds invested in externally managed portfolios. The external managers for these portfolios include Galliard Capital Management, Income Research and Management and Wellington Management Company. The external investment pools are the Florida Municipal Investment Trust Portfolio 0-2 Year High Quality Bond Fund (the "Florida League of Cities 0-2 Year Pool"), administered by the Florida League of Cities, and Florida Cooperative Liquid Assets Securities System ("FLCLASS"), an intergovernmental investment pool administered by Public Trust Advisors, LLC. FLCLASS is an authorized local government investment pool under Section 218.415(16)(a), Florida Statutes, by and for participating Florida public agencies. A copy of the Florida Municipal Investment Trust audited financial statements may be obtained from the Florida Municipal Investment Trust, 301 South Bronough Street, Suite 300, Tallahassee, FL 32301. A copy of the FLCLASS audited financial statements may be obtained at their offices, 201 E. Pine Street, Suite 750, Orlando, FL 32801.

The Florida League of Cities 0-2 Year Pool is measured at net asset value (NAV). At September 30, 2020, the City owns \$6,777,000 in shares of the Florida League of Cities 0-2 Year Pool, not the individual securities within the portfolio. The modified duration of the Florida League of Cities 0-2 Year Pool as of September 30, 2020, was 0.65 years. The Florida League of Cities 0-2 Year Bond Fund (Florida League of City's Fund) allows the City to withdraw any or all of its assets on the 15th and last day of each month, provided the City gives the Florida League of City's Fund advance notice of at least 10 business days of the withdrawal. The pool is rated AAAf/S1 by Fitch Ratings.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**A. CASH, CASH EQUIVALENTS, AND INVESTMENTS**

**1. CASH AND CASH EQUIVALENTS**

The FLCLASS investment pool is measured at net asset value (NAV). At September 30, 2020, the City owns \$35,917,000 in shares of FLCLASS, not the individual securities within the portfolio. The Pool is a 2a-7 like pool which maintains a stable net asset value of \$1, is rated AAAm by Standard & Poor's, and has a weighted average days to maturity of 51 days. The FLCLASS pool allows the City to withdraw any or all of its assets on any business day that the pool is open.

**Credit Risk:** The structure of the City's non-pension portfolio is designed to minimize credit risk. To limit the City's risk against possible credit losses, a maximum of 5% of the total portfolio may not be held at any one time in all securities of any corporate entity, inclusive of commercial paper, medium term notes, or corporate notes and bonds. No corporate entity represented more than 5% of the portfolio at September 30, 2020. The majority of the securities held are of the highest available credit quality ratings. The non-pension portfolio's credit quality is measured using the Standard & Poor's rating scale.

As of September 30, 2020, the City had the following non-pension investments subject to credit risk in the internal and externally managed portions of the portfolio, in addition to the previously discussed shares in the Florida League of Cities 0-2 Year Pool and FLCLASS:

Quality Breakdown	Portfolio Percentage
U.S. Treasury	9.10 %
U.S. Agency	35.99
AAA	16.30
AA	10.57
A	16.98
BBB	10.39
Other	0.67
Total	<u>100.00 %</u>

**Interest Rate Risk:** In accordance with the City's Non-Pension Investment Policy, the City has established maturity limitations for each authorized investment category. The maximum duration of the various investments within the internally managed portion of the non-pension portfolio ranges from 60 days to 3.5 years. The maximum duration for externally managed investments ranges from 3.0 years to 6.0 years. The option adjusted duration of the non-pension portfolio as of September 30, 2020 was 2.29 years.

As of September 30, 2020, the Core Portfolio had the following investments on a time-segmented basis (in thousands):

Investment Type	Fair Value	Less than 1 Year	1-5 Years	6-10 Years	10+ Years
U.S. Treasury	\$ 56,826	\$ 21,962	\$ 34,185	\$ 679	\$ -
U.S. Agency	185,927	413	43,801	26,233	115,480
Asset-backed	46,349	64	25,858	1,962	18,465
Corporate Bonds	143,623	25,180	85,096	31,828	1,519
Municipal	61,763	18,574	37,176	3,158	2,855
Other	22,163	22,163	-	-	-
Subtotal	<u>516,651</u>	<u>\$ 88,356</u>	<u>\$ 226,116</u>	<u>\$ 63,860</u>	<u>\$ 138,319</u>
Commingled	21,316				
Total	<u>\$ 537,967</u>				

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**A. CASH, CASH EQUIVALENTS, AND INVESTMENTS**

**2. INVESTMENTS**

The following table presents investments held in the City's fiduciary funds at September 30, 2020 carried at fair value by level within the valuation hierarchy and investments carried at net asset value or amortized cost (in thousands).

<b>Investment type by fair value level</b>	Total	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
Debt securities	\$ 151,286	\$ 6,224	\$ 145,062	\$ -
Equity securities	872,118	871,972	-	146
REIT securities	36,187	36,187	-	-
Total investments at fair value	<u>1,059,591</u>	<u>\$ 914,383</u>	<u>\$ 145,062</u>	<u>\$ 146</u>
<b>Investments measured at net asset value</b>				
Mutual funds	149,619			
Debt securities	142,348			
Real estate funds	270,949			
Private equity funds	157,098			
Timber funds	103,785			
Total Private Credit	<u>23,746</u>			
Total investments measured at net asset value	<u>847,545</u>			
Total investments	<u>\$ 1,907,136</u>			

The assets shown as Level 1 Inputs represent those investments for which the City's custodian had directly observable, quoted prices (unadjusted) in active markets for identical assets or liabilities. The assets shown as Level 2 Inputs represent those investments for which the City's custodian had inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly. These inputs are derived from or corroborated by observable market data through correlation or by other means. The assets shown as Level 3 Inputs represent those investments for which the City's custodian utilized unobservable inputs when relevant Level 1 and Level 2 inputs were unavailable. The level in which an asset is assigned is not indicative of its quality but an indication of the source of valuation. There were no changes in the valuation techniques used by the City's custodian from the end of the prior fiscal year.

The Mutual funds category is the invested assets of the defined contribution portion of the City's pension plan which are used to pay matching contributions to City retirees. As of September 30, 2020, these investments totaled \$149,619,000. The equity securities category includes the invested assets of the OPEB Trust. As of September 30, 2020, these investments totaled \$10,316,000.

The Debt securities category is comprised of two, commingled accounts in the Pension Fund: one investing in core fixed-income, the second investing in bank loans. The Pension Fund may withdraw from the core fixed-income account at any time with reasonable notice (five business days are recommended); the fund may withdraw from the bank loans account by providing advance notice of 30 days, with redemptions made on the 15th day of the month.

## CITY OF TALLAHASSEE, FLORIDA

### NOTES TO FINANCIAL STATEMENTS

September 30, 2020

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#### NOTE IV. DETAILED NOTES - ALL FUNDS

##### A. CASH, CASH EQUIVALENTS, AND INVESTMENTS

###### 2. INVESTMENTS

The real estate investment consists of commingled funds and a number of limited partnerships. The City has invested in two commingled funds. The commingled funds permit withdrawals once per quarter by providing advance notice of 45 days prior to the end of the quarter; all withdrawals are subject to available cash, as determined by the fund's Trustee. Available cash is defined as excess cash after provision for outstanding future capital commitments and other operating reserves. If withdrawal requests exceed available cash, distributions are made on a pro rata basis. Withdrawal requests are typically paid on the final day of the quarter. As of September 30, 2020, the commingled funds had a NAV of approximately \$96.5 million.

Real estate limited partnerships cannot be redeemed at the option of the Pension Fund; the Pension Fund will receive distributions over the life of each limited partnership. Each partnership is expected to distribute the principal and earnings to the Pension Fund over a period of approximately 12 years from the establishment date of the partnership. The Pension Fund has investment commitments in 14 active limited partnerships, all of which have varying start dates and commitment amounts. As of September 30, 2020, the Pension Fund had approximately \$82 million in remaining commitments to these various real estate partnerships, with an expectation that the total contributions to each partnership will ultimately reach about 95% of the total commitment amount for each individual partnership.

Private equity funds consist of several limited partnerships as of September 30, 2020. The limited partnerships cannot be redeemed at the option of the Pension Fund; the Pension Fund will receive distributions over the life of each limited partnership. Each partnership is expected to distribute the principal and earnings to the pension fund over a period of approximately 12 years from the establishment date of the partnership. The Pension Fund has investment commitments in ten active limited partnerships, all of which have varying start dates and commitment amounts. As of September 30, 2020, the Pension Fund had approximately \$55 million in remaining commitments to these various partnerships, with an expectation that the total contributions to each partnership will ultimately reach about 85% of the total commitment amount for each individual partnership.

Timber funds are comprised of several limited partnerships. The limited partnerships cannot be redeemed at the option of the Pension Fund; the Pension Fund will receive distributions over the life of each limited partnership. Each partnership is expected to distribute the principal and earnings to the Pension Fund over a period of approximately 12 years from the establishment date of the partnership. The Pension Fund has investment commitments in five active limited partnerships, all of which have varying start dates and commitment amounts. As of September 30, 2020, the Pension Fund had approximately \$14 million in remaining commitments to these various timber partnerships, with an expectation that the total contributions to each partnership will ultimately reach about 95% of the total commitment amount.

Private credit funds are comprised of several limited partnerships. The limited partnerships cannot be redeemed at the option of the Pension Fund; the Pension Fund will receive distributions over the life of each limited partnership. Each partnership is expected to distribute the principal and earnings to the Pension Fund over a period of approximately six to ten years from the establishment date of the partnership. The Pension Fund has investment commitments in four active limited partnerships, all of which have varying start dates and commitment amounts. As of September 30, 2020, the Pension Fund had approximately \$40 million in remaining commitments to these various private credit partnerships, with an expectation that the total contributions to each partnership will ultimately reach about 85% of the total commitment amount.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**A. CASH, CASH EQUIVALENTS, AND INVESTMENTS**

**2. INVESTMENTS**

The Local Government Investment Prime Pool account was closed in May, 2020, after the Nuclear Fuel Decommissioning Private-Purpose Fund, a Specialized Portfolio, made its final disbursement to Duke Energy. The Prime Pool is a 2a-7 like pool which maintains a stable net asset value of \$1, is rated AAAM, and has an average weighted maturity of 48 days. A copy of the audited financial statements of the Florida State Board of Administration (SBA) Local Government Investment Prime Pool can be obtained from the Florida State Board of Administration website.

**Credit Risk:** The City's Investment Policy for the Pension Plan requires its fixed-income managers to manage a high-grade portfolio of bonds. The individual money managers evaluate risk in their selection of bond securities to hold in their portfolios. The Pension Plan measures credit quality using the Standard & Poor's rating scale.

As of September 30, 2020, the City had the following pension investments subject to credit risk:

<u>Quality Breakdown</u>	<u>Portfolio Percentage</u>
US Treasury	15.34 %
US Agency	10.37
AAA	3.30
AA	1.67
A	2.37
BBB	7.88
BB	0.54
B	0.26
CCC	0.12
D	0.19
NR	2.98
Commingled	54.98
Total	<u>100.00 %</u>

**Foreign Currency Risk:** The City's Investment Policy for the Pension Plan does not explicitly address foreign currency risk. The investment policy specifies the market sectors of the investments and the benchmark for each sector. Individual money managers are hired to manage each sector and are evaluated on their performance against that benchmark. The individual money managers evaluate risk in their selection of securities to hold in their portfolios.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**A. CASH, CASH EQUIVALENTS, AND INVESTMENTS**

**2. INVESTMENTS**

The following table below shows the Foreign Currency Risk for the City's Pension Plan with the amount (in thousands) and the percentage each currency represents for the Pension Plan's cash, cash equivalents and investments:

	<u>Exposure</u>	<u>Percentage</u>
United States Dollar	\$ 1,639,398	92.88 %
Euro	50,188	2.84
Japanese Yen	20,447	1.16
Swiss Franc	17,901	1.01
British Pound Sterling	11,472	0.65
Hong Kong Dollar	7,198	0.41
Danish Krone	6,039	0.34
Australian Dollar	4,179	0.24
Swedish Krona	3,744	0.21
Canadian Dollar	2,173	0.12
Chinese Yuan	884	0.05
Singapore Dollar	674	0.04
Norwegian Krone	485	0.03
New Zealand Dollar	160	0.01
South Korean Won	117	0.01
Brazilian Real	36	-
Hungarian Forint	6	-
Polish Zloty	6	-
Total	<u>\$ 1,765,107</u>	<u>100 %</u>

Interest Rate Risk: The City of Tallahassee's Investment Policy for the Pension Plan does not explicitly address interest rate risk. The investment policy specifies the market sectors of the investments and the benchmark for each sector. Individual money managers are hired to manage each sector and are evaluated on their performance against that benchmark. The individual money managers evaluate risk in their selection of securities to hold in their portfolios.

The City of Tallahassee held the following debt securities for its Pension Fund on a time-segmented basis as of September 30, 2020 (in thousands):

<u>Investment Type</u>	<u>Fair Value</u>	<u>Less than 1 Year</u>	<u>1-5 Years</u>	<u>6-10 Years</u>	<u>10+ Years</u>
US Treasury	\$ 51,547	\$ 6,694	\$ 41,512	\$ 1,531	\$ 1,810
US Agency	35,047	5,734	700	2,351	26,262
Asset Backed	24,609	-	2,549	2,017	20,043
Corporate Bonds	34,822	1,206	11,505	14,435	7,676
Municipal	1,776	-	61	890	825
Other	3,485	3,485	-	-	-
Subtotal	<u>151,286</u>	<u>\$ 17,119</u>	<u>\$ 56,327</u>	<u>\$ 21,224</u>	<u>\$ 56,616</u>
Commingled	<u>85,702</u>				
Total	<u>\$ 236,988</u>				

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**B. SECURITIES LENDING TRANSACTIONS**

In accordance with Section 51 of the City Charter, the City Treasurer-Clerk or his designee may authorize investment transactions that he considers prudent. Accordingly, the City participates in securities lending transactions via a Securities Lending Agreement with The Northern Trust Company ("Northern") that authorizes the banking institution to lend the City's securities to approved broker-dealers and banks in order to generate additional income. Gross income from securities lending transactions and the fees paid to Northern are reported in the City's statements. Assets and liabilities include the value of the collateral held.

During the fiscal year ended September 30, 2020, Northern loaned, at the direction of the City's Treasurer-Clerk, securities and received cash, securities issued or guaranteed by the United States government, and irrevocable bank letters of credit as collateral. Northern does not have the ability to pledge or sell collateral securities delivered absent a borrower default. Borrowers were required to deliver cash collateral for each loan equal to at least 102% of the initial market value of the loaned securities or if the borrowed securities and the collateral were denominated in different currencies, equal to 105% of the market value of the securities.

There are no restrictions on the amount of securities that may be loaned. The Agreement requires Northern to indemnify the City for losses attributable to violations by Northern of the Standard of Care set out in the Agreement. There were no such violations during the fiscal year ended September 30, 2020. Moreover, there were no losses during the fiscal year ended September 30, 2020 resulting from a default of any borrower.

During the fiscal year ended September 30, 2020, the City and each borrower maintained the right to terminate all securities lending transactions on demand. For the Pension Fund, the cash collateral received on each loan of securities together with the cash collateral of other qualified plan lenders were invested in a collective investment pool with Northern. The cash collateral for the non-pension funds lending activity was invested in a liquid assets portfolio institutional account. Because the loans are terminable at will, their duration did not generally match the duration of the investments made with the cash collateral. For the Pension Fund, the average term of the loan was approximately 51 days, while the average duration of the investment pool as of September 30, 2020 was 29 days. For the non-pension funds, the average term of the loan was approximately 68 days, while the average duration of the investment pool as of September 30, 2020 was 31 days. On September 30, 2020, the City had no credit risk exposure to borrowers.

As of September 30, 2020, for the City's Pension Fund, the collateral held and the market value of securities on loan were \$100,978,000 and \$98,502,000, respectively; for the City's non-pension funds, the collateral held and the market value of securities on loan were \$7,736,000 and \$7,560,000 respectively.



**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**B. SECURITIES LENDING TRANSACTIONS**

A summary of the fair market value of the securities on loan as of September 30, 2020 follows (in thousands):

	Pension Fund	Non-Pension Fund
Corporate Bonds	\$ 5,231	\$ 1,540
Common Stock	58,969	-
U.S. Agencies	193	6,020
U.S. Government Treasury Notes	34,109	-
	<u>\$ 98,502</u>	<u>\$ 7,560</u>

**C. RECEIVABLES**

**1. PROPERTY TAXES**

Under Florida law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the Leon County Property Appraiser and the Leon County Tax Collector. The laws of the State regulating tax assessment are also designed to ensure consistent property taxes at a rate of up to 10 mills. The millage rate assessed by the City for the fiscal year ended September 30, 2020 was 4.1. All property is assessed by the county according to its fair market value on January 1 of each year. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of State Statutes.

The current year taxes for the fiscal year, beginning October 1, are billed in the month of November and are due no later than March 31. On April 1, all unpaid amounts become delinquent and are subject to interest and penalties. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The taxes paid in March are without discount. Delinquent taxes on real property bear interest of 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. Delinquent taxes on personal property bear interest of 18% per year until the tax is satisfied either by seizure and sale of the property or by the seven year statute of limitations.

The City Tax Calendar is as follows: Valuation Date: January 1; Levy Date: November 1; Due Date: March 31, Succeeding Year; and Lien Date: April 1, Succeeding Year.

In August 2015, the GASB issued Statement No. 77, *Tax Abatements Disclosures*. The objective of this Statement is to require disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. Tax abatements are widely used by state and local governments, particularly to encourage economic development. The provisions for this Statement were effective for the fiscal year ending September 30, 2017 and requires governments that enter into tax abatement agreements to disclose information regarding the agreement. For fiscal year ending September 30, 2020, the City did not have any tax abatement agreements to disclose.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**C. RECEIVABLES**

**2. AIRPORT FUND'S LEASING OPERATIONS**

The Airport Fund's leasing operations consist principally of leasing land and buildings under operating leases to airlines, rental car agencies and other commercial enterprises. Original lease terms vary from one to thirty-two years and require, in most cases, that leasehold improvements be contributed to the City at lease termination.

The following is a schedule, by years, of minimum future rentals on noncancelable operating leases of the Airport Fund as of September 30, 2020 (in thousands):

	Year ending September 30,	
2021	\$	2,740
2022		1,881
2023		1,438
2024		1,413
2025		1,217
2026-2030		4,885
2031-2035		4,678
2036-2040		3,686
2041-2045		607
2046-2050		253
	<u>\$</u>	<u>22,798</u>

Total minimum future rentals do not include contingent rentals that may be realized under certain leases that require additional rent if the tenant's gross revenues exceed stipulated minimums. Contingent rentals for the fiscal year ended September 30, 2020 amounted to \$98,707.

Effective October 2016, the City entered into five-year lease and use agreements with its major airline tenants (the Signatory Airline Agreements). The agreement requires that rates for rentals, fees and charges be reviewed annually and adjusted so that the total airline revenues equal the Signatory Airline's share of the applicable costs. Year-end settlement provisions under the agreement provides for a recalculation of rates and charges. Upon determination of any difference between the actual rentals, fees and charges paid by Signatory Airlines, the City shall return to the airlines the amount of such difference in the event of an overpayment and, in the event of an underpayment, the City will invoice the airlines for the amount of such underpayment.

At the end of the fiscal year, after determination of settlement, the City will share with the Signatory Airlines a portion of net remaining revenues. The Signatory Airlines' percentage of revenue sharing on net remaining revenues will be forty percent (40%) and the City's share will be sixty percent (60%). Availability of revenue sharing will be based on City's ability to satisfy its obligations and meet Debt Service Coverage requirements in each fiscal year.

The minimum rentals to be paid by the Signatory Airlines under this agreement will vary each year and such amounts have not been included in the above schedule of minimum future rentals. The Signatory Airline Agreement is reliant on the ongoing operations of the Signatory Airlines.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**D. CAPITAL ASSETS**

Capital asset activity for the fiscal year ended September 30, 2020 was as follows (in thousands):

	Primary Government			Ending Balance
	Beginning Balance	Increases	Decreases	
<b>Governmental Activities</b>				
Non-Depreciable Assets:				
Land	\$ 368,461	\$ 226	\$ (120)	\$ 368,567
Construction-in-Progress	16,166	26,487	(26,868)	15,785
Total Non-Depreciable Assets	<u>\$ 384,627</u>	<u>\$ 26,713</u>	<u>\$ (26,988)</u>	<u>\$ 384,352</u>
Depreciable Assets:				
Buildings	\$ 119,917	\$ 1	\$ -	\$ 119,918
Equipment	72,455	7,857	(23,566)	56,746
Improvements other than buildings	14,802	34	-	14,836
Infrastructure	965,521	19,272	-	984,793
Intangibles	197	-	-	197
Total Depreciable Assets	<u>1,172,892</u>	<u>27,164</u>	<u>(23,566)</u>	<u>1,176,490</u>
Less accumulated depreciation for:				
Buildings	(75,285)	(2,823)	-	(78,108)
Equipment	(46,124)	(3,674)	13,808	(35,990)
Improvements other than buildings	(7,913)	(454)	-	(8,367)
Infrastructure	(603,321)	(32,542)	-	(635,863)
Intangibles	(7)	(5)	-	(12)
Total Accumulated Depreciation	<u>(732,650)</u>	<u>(39,498)</u>	<u>13,808</u>	<u>(758,340)</u>
Total Depreciable Assets, net	<u>\$ 440,242</u>	<u>\$ (12,334)</u>	<u>\$ (9,758)</u>	<u>\$ 418,150</u>
<b>Business-Type Activities</b>				
Non-Depreciable Assets:				
Land	\$ 142,322	\$ 10,781	\$ -	\$ 153,103
Construction-in-Progress	90,376	66,926	(70,507)	86,795
Total Non-Depreciable Assets	<u>\$ 232,698</u>	<u>\$ 77,707</u>	<u>\$ (70,507)</u>	<u>\$ 239,898</u>
Depreciable Assets:				
Buildings	\$ 235,914	\$ 755	\$ (1,854)	\$ 234,815
Equipment	1,051,631	69,476	(51,793)	1,069,314
Improvements other than buildings	57,807	144	-	57,951
Infrastructure	1,355,471	44,774	(5,314)	1,394,931
Intangibles	310,444	35	-	310,479
Total Depreciable Assets	<u>3,011,267</u>	<u>115,184</u>	<u>(58,961)</u>	<u>3,067,490</u>
Less accumulated depreciation for:				
Buildings	(99,441)	(5,868)	1,036	(104,273)
Equipment	(583,489)	(51,634)	4,541	(630,582)
Improvements other than buildings	(23,962)	(3,856)	-	(27,818)
Infrastructure	(578,654)	(35,210)	2,974	(610,890)
Intangibles	(106,335)	(12,633)	-	(118,968)
Total Accumulated Depreciation	<u>(1,391,881)</u>	<u>(109,201)</u>	<u>8,551</u>	<u>(1,492,531)</u>
Total Depreciable Assets, net	<u>\$ 1,619,386</u>	<u>\$ 5,983</u>	<u>\$ (50,410)</u>	<u>\$ 1,574,959</u>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**D. CAPITAL ASSETS**

Depreciation expense was charged to functions/programs of the primary government as follows (in thousands):

Governmental Activities:	
General Government	\$ 681
Public Safety	444
Transportation	1,002
Human Services	133
Economic Development	138
Physical Environment	16
Culture and Recreation	810
General Infrastructure	33,277
Capital Assets held by the governmental internal service funds are charged to the various functions based on their usage of assets	<u>2,997</u>
Total depreciation expense-governmental activities	<u>\$ 39,498</u>
Business-Type Activities:	
Electric	\$ 57,081
Gas	2,295
Sewer	20,338
Water	6,188
Airport	8,231
StarMetro	4,078
Solid Waste	404
Golf	47
Stormwater Management	1,455
Fire Services	1,104
Capital Assets held by the business-type internal service funds are charged to the various functions based on their usage of assets	<u>7,980</u>
Total depreciation expense-business-type activities	<u>\$ 109,201</u>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**E. INTERFUND RECEIVABLES, PAYABLES, INTRAGOVERNMENTAL CHARGES, AND TRANSFERS**

**1. INTERFUND RECEIVABLES/PAYABLES**

At September 30, 2020, Interfund Receivables and Payables are as follows (in thousands):

Fund	Due From	Due To	Advance To	Advance From
General	\$ -	\$ 53	\$ -	\$ 1,160
CRA	-	-	-	28
Electric	38,817	-	10,500	5,919
Airport	-	-	-	295
Stormwater	-	-	48	-
Nonmajor governmental/Account group	-	71	15,747	10,548
Nonmajor business-type	-	8,755	-	10,273
Internal service funds	62	30,000	2,712	784
	<u>\$ 38,879</u>	<u>\$ 38,879</u>	<u>\$ 29,007</u>	<u>\$ 29,007</u>

\$38,928,000 of the interfund receivables and payables balances represent amounts remaining from loans to fund operations. \$28,958,000 of these balances represent amounts loaned for capital funding.

**2. INTRAGOVERNMENTAL CHARGES**

Certain functions of the City of a general and administrative nature are accounted for in internal service funds. The costs accumulated in these funds are allocated to the various funds benefited by the services via charges, which are recorded as charges for services in the internal service funds and expenses or expenditures in the benefited funds.

Such costs allocated to the funds for the year ended September 30, 2020 are as follows (in thousands):

General	\$ 20,068
Community Redevelopment Agency	112
Electric	24,879
Gas	3,060
Sewer	9,265
Water	9,182
Airport	1,781
Stormwater management	5,790
Nonmajor business type	21,075
Nonmajor governmental type	1,049
Fiduciary type	896
Internal service type	8,797
Total	<u>\$ 105,954</u>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**E. INTERFUND RECEIVABLES, PAYABLES, INTRAGOVERNMENTAL CHARGES, AND TRANSFERS**  
**3. INTERFUND TRANSFERS**

At September 30, 2020, Interfund Transfers are as follows (in thousands):

Transfer Out	Transfers In									
	General	Electric	Gas	Sewer	Water	Stormwater	Nonmajor Governmental	Nonmajor Business-type	Internal Service Funds	Total
General	\$ -	\$ 2,430	\$ 22	\$ 26	\$ 47	\$ 21	\$ 13,832	\$ 6,415	\$ 181	\$ 22,974
Community Redevelopment Agency	-	-	-	-	-	-	78	-	-	78
Electric	45,958	-	-	-	-	-	203	-	-	46,161
Gas	3,086	-	-	-	-	-	5	-	-	3,091
Sewer	5,482	-	-	-	-	-	39	-	-	5,521
Water	3,996	-	-	-	-	-	26	-	-	4,022
Airport	79	-	-	-	-	-	-	-	-	79
Stormwater	734	-	-	-	-	-	49	-	-	783
Nonmajor governmental	965	-	-	-	-	-	1,776	2,659	422	5,822
Nonmajor business-type	7,896	-	-	-	-	-	248	-	258	8,402
Internal Service	936	238	56	93	148	-	1,002	54	6,506	9,033
<b>Total</b>	<b>\$ 69,132</b>	<b>\$ 2,668</b>	<b>\$ 78</b>	<b>\$ 119</b>	<b>\$ 195</b>	<b>\$ 21</b>	<b>\$ 17,258</b>	<b>\$ 9,128</b>	<b>\$ 7,367</b>	<b>\$105,966</b>

Interfund transfers are primarily for operations, capital projects funding and governmental fund debt service. In the current year transfers increased substantially because the City changed the method of tracking costs and grant revenues related to emergency events. In previous years, those events were tracked in the Deficiencies fund. In the future expenses directly incurred by the enterprise funds for emergency events will be tracked in those respective funds rather than in the Deficiencies fund. In the current year transfers were made to reimburse the Deficiencies fund for past expenses related to these emergency events. Transfers also increased as a result of the wholesale energy activities being separated from the utility services fund activities into a separate internal service fund.

**F. LEASE COMMITMENTS**

**1. Operating**

The City has entered into operating leases for buildings and equipment. The leases are for one to five years, expiring in 2020 through 2024. Total rent expenses incurred by the City for the year ended September 30, 2020, was \$1,823,000. The remaining future minimum lease obligations are as follows (in thousands):

Year Ending September 30,	
2021	\$ 100
2022	84
2023	70
2024	42
<b>Total</b>	<b>\$ 296</b>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**F. LEASE COMMITMENTS**

**2.Capital**

The City (as Lessee) has entered into lease agreements for financing electric bus batteries, a modular office building, wireless, computer and network equipment. These lease agreements qualify as capital leases for accounting purposes and are recorded at the present value of the future minimum lease payments as of the inception date (in thousands):

Asset/stated interest rate	Governmental Activities	Business-Type Activities
Bus Batteries/4%	\$ -	\$ 3,699
Modular Building/3%	182	-
Computer/Network Equipment/4%	1,392	-
Wireless Equipment/5.596%	433	-
Total	<u>\$ 2,007</u>	<u>\$ 3,699</u>

The future minimum lease payments are as follows:

Year Ending September 30,	Principal	Interest	Total
2021	\$ 964	\$ 231	\$ 1,195
2022	958	168	1,126
2023	765	127	892
2024	551	98	649
2025	324	84	408
2026-2030	1,777	229	2,006
2031	367	7	3
Present Value of minimum lease payments	<u>\$ 5,706</u>	<u>\$ 944</u>	<u>\$ 6,650</u>

CITY OF TALLAHASSEE, FLORIDA

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**G. LONG-TERM DEBT**

**1. SUMMARY OF CHANGES IN LONG-TERM DEBT**

The following is a summary of the changes in Long-Term Debt for the year ended September 30, 2020 (in thousands):

	Beginning Balance	Additions	Reductions	Ending Balance	Current	Noncurrent
<b>Governmental Activities:</b>						
General Revenue Bonds	\$ 96,215	\$ -	\$ 8,620	\$ 87,595	\$ 9,010	\$ 78,585
Unamortized Premiums	12,928	-	1,318	11,610	-	11,610
Bank of America Loan	1,033	-	253	780	256	524
Bonds and Loans Payable	110,176	-	10,191	99,985	9,266	90,719
Compensated Absences	10,345	7,404	7,041	10,708	7,404	3,304
Net Pension Liability	161,425	127,025	56,555	231,895	-	231,895
Net OPEB Liability	47,892	5,971	-	53,863	-	53,863
Total Governmental-Type Debt	329,838	140,400	73,787	396,451	16,670	379,781
<b>Business-Type Activities:</b>						
Energy System 2010	54,870	-	54,870	-	-	-
Energy System 2010A	41,350	-	41,350	-	-	-
Energy System 2010B	122,280	-	-	122,280	-	122,280
Energy System 2010C	23,300	-	23,300	-	-	-
Energy System Refunding 2015	78,750	-	4,610	74,140	4,840	69,300
Energy System Refunding 2017	141,095	-	3,500	137,595	3,800	133,795
Energy System 2018	102,690	-	1,210	101,480	1,310	100,170
Energy System Refunding 2020	-	80,195	-	80,195	7,715	72,480
CUSRB 2010A	117,015	-	-	117,015	-	117,015
CUSRB 2010B	19,800	-	19,800	-	-	-
CUSRB 2015	42,755	-	1,895	40,860	2,115	38,745
CUSRB 2017	106,765	-	3,795	102,970	3,985	98,985
CUSRB 2018	44,015	-	1,440	42,575	1,515	41,060
CUSRRB 2020	-	14,875	-	14,875	2,095	12,780
2019 Transportation Improvement Bond	7,995	-	810	7,185	829	6,356
Unamortized Premiums/Discounts	88,575	19,645	11,437	96,783	-	96,783
AMI Loan	14,977	-	2,766	12,211	2,876	9,335
Bank of America Loan	500	-	122	378	124	254
Republic Parking Loan	331	-	331	-	-	-
Bonds and Loans Payable	1,004,724	114,715	171,236	950,542	31,204	919,338
Compensated Absences	14,086	10,280	10,560	13,806	10,280	3,526
Net Pension Liability	32,925	40,877	18,948	54,854	-	54,854
Net OPEB Liability	34,398	5,100	-	39,498	-	39,498
Total Business-Type Debt	1,088,472	170,972	200,744	1,058,700	41,484	1,017,216
Total Long-Term Debt	\$ 1,418,310	\$ 311,372	\$ 274,531	\$ 1,455,151	\$ 58,154	\$ 1,396,997

For governmental activities, claims, judgments, pension obligations, OPEB obligations and compensated absences have been primarily liquidated by the General Fund.



**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**G. LONG-TERM DEBT**

**2. SUMMARY OF INDIVIDUAL BOND ISSUES**

Summarized below are the City's individual bond issues outstanding at September 30, 2020 (in thousands):

**GENERAL REVENUE BONDS:**

\$26,975,000 Capital Improvement Refunding Revenue Bond – Series 2009, due in annual installments ranging from \$550,000 to \$1,240,000 ending on April 1, 2031, interest rate at 3.710%. The Bond is payable from and secured by a junior lien and pledge of the Local Government Half-cent Sales Tax, Guaranteed Entitlement Revenues, and the Communications Service Tax. \$ 10,115

\$49,165,000 Capital Bonds - Series 2012, due in annual installments ranging from \$3,695,000 to \$5,830,000 ending on October 1, 2024, interest rates at 2.00% to 5.00% depending on maturity date. Bonds are payable from and secured by a first lien and pledge of the Local Government Half-cent Sales Tax, Guaranteed Entitlement Revenues, Communications Service Tax, and earnings on the investment of all funds and accounts created by and described in the Bond Resolution, except the Rebate Fund and the Unrestricted Revenue Account. 18,950

\$40,225,000 Capital Bonds – Series 2014, due in annual installments ranging from \$1,400,000 to \$3,175,000 ending on October 1, 2034, with interest rates at 2.0% to 5.0% depending on maturity date. Bonds are payable from and secured by a first lien and pledge of the Local Government Half-cent Sales Tax, Guaranteed Entitlement Revenues, Communications Services Tax, Public Service Tax Revenues and earnings on the investment of all funds and accounts created by the Bond Resolution, except the Rebate Fund and Unrestricted Revenue Account. 32,690

\$27,320,000 Capital Bonds – Series 2018, due in annual installments ranging from \$575,000 to \$2,105,000 ending on October 1, 2038, with interest rates at 1.75% to 5.0% depending on maturity date. Bonds are payable from and secured by a first lien and pledge of the Local Government Half-cent Sales Tax, Guaranteed Entitlement Revenues, Communications Services Tax, Public Service Tax Revenues and earnings on the investment of all funds and accounts created by the Bond Resolution, except the Rebate Fund and Unrestricted Revenue Account. 25,840

Total General Revenue Bonds \$ 87,595

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**G. LONG-TERM DEBT**

**2. SUMMARY OF INDIVIDUAL BOND ISSUES  
PROPRIETARY REVENUE BONDS**

\$122,280,000 Energy System Revenue Bonds - Series 2010B, due in annual installments ranging from \$930,000 to \$32,445,000 ending on October 1, 2040, interest rate at 5.969%. Bonds are payable and secured by a lien on and pledge of certain funds provided by the 1998 General Resolution which includes net revenues of the City's Energy System.	\$ 122,280
\$94,615,000 Energy System Refunding Revenue Bonds - Series 2015, due in annual installments ranging from \$4,390,000 to \$7,880,000 ending on October 1, 2032, interest rates at 3.0% to 5.0% depending on maturity date. Bonds are payable and secured by a lien on and pledge of certain funds provided by the 1998 General Resolution which includes net revenues of the City's Energy System.	74,140
\$147,295,000 Energy System Refunding Revenue Bonds - Series 2017, due in annual installments ranging from \$2,010,000 to \$15,000,000 ending on October 1, 2037, interest rates at 3.00% in 2018 and 5.00% for the remaining maturity dates. Bonds are payable and secured by a lien on and pledge of certain funds provided by the 1998 General Resolution, which includes the net revenues of the City's Energy System.	137,595
\$104,975,000 Energy System Revenue Bonds - Series 2018, due in annual installments ranging from \$750,000 to \$12,655,000 ending on October 1, 2042, interest rates at 3.00% in 2018 and 5.00% for the remaining maturity dates. Bonds are payable and secured by a lien on and pledge of certain funds provided by the 1998 General Resolution, which includes the net revenues of the City's Energy System.	101,480
\$80,195,000 Energy System Refunding Revenue Bonds - Series 2020, due in annual installments ranging from \$7,715,000 to \$11,010,000 ending on October 1, 2028, at an interest rate of 5.00%. Bonds are payable and secured by a lien on and pledge of certain funds provided by the 1998 General Resolution, which includes the net revenues of the City's Energy System.	80,195
\$117,015,000 Consolidated Utility Systems Revenue Bonds - Series 2010A, due in annual installments ranging from \$3,415,000 to \$20,010,000 ending on October 1, 2040, interest rates at 5.068% to 5.218% depending upon maturity date. Bonds are payable and secured by a lien on and pledge of certain funds provided by Resolution and the net revenues of the City's Utility System (consisting of the City's water and sewer systems) and the gross revenues of the City's Stormwater Drainage System.	117,015
\$44,255,000 Consolidated Utility System Refunding Revenue Bonds - Series 2015, due in annual installments ranging from \$450,000 to \$3,665,000 ending on October 1, 2035, interest rates at 3.0% to 5.0% depending on maturity date. Bonds are payable and secured by a lien on and pledge of certain funds provided by Resolution, net revenues of the City's Utility System (consisting of the City's water and sewer systems) and the gross revenues of the City's Stormwater Drainage System.	40,860

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**G. LONG-TERM DEBT**

**2. SUMMARY OF INDIVIDUAL BOND ISSUES**

\$115,060,000 Consolidated Utility System Refunding Bonds - Series 2017, due in annual installments ranging from \$3,615,000 to \$8,695,000 ending on October 1, 2037, at an interest rate of 5.0% on each maturity date. Bonds are payable and secured by a lien on and pledge of certain funds provided by Resolution, net revenues of the City's Utility System (consisting of the City's water and sewer systems) and the gross revenues of the City's Stormwater Drainage System.	102,970
\$45,385,000 Consolidated Utility System Refunding Revenue Bonds - Series 2018, due in annual installments ranging from \$1,370,000 to \$3,470,000 ending on October 1, 2038, at an interest rate of 5.0% on each maturity date. Bonds are payable and secured by a lien on and pledge of certain funds provided by Resolution, net revenues of the City's Utility System (consisting of the City's water and sewer systems) and the gross revenues of the City's Stormwater Drainage System.	42,575
\$14,875,000 Consolidated Utility System Refunding Revenue Bonds - Series 2020, due in annual installments ranging from \$2,095,000 to \$2,810,000 ending on October 1, 2026, at an interest rate of 5.0% on each maturity date. Bonds are payable and secured by a lien on and pledge of certain funds provided by Resolution, net revenues of the City's Utility System (consisting of the City's water and sewer systems) and the gross revenues of the City's Stormwater Drainage System.	14,875
\$7,994,660 Transportation Improvement Bond – Series 2019, due in annual installments ranging from \$809,990 to \$970,840 ending on May 1, 2028, at an interest rate of 2.29%. The Bond is payable from and secured by a covenant to budget and appropriate pledge of legally available non-ad valorem revenues from the General Fund. The Bond was issued to purchase 14 electric buses for the City's mass transit bus system.	7,185
Total Proprietary Revenue Bonds	<u>\$ 841,170</u>
Total Bonds Payable	<u>\$ 928,765</u>

**CITY OF TALLAHASSEE, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**G. LONG-TERM DEBT**

**3. PRIVATE PLACEMENT BONDS/DIRECT BORROWINGS**

The Capital Improvement Refunding Revenue Bond, Series 2009, and the Transportation Improvement Bond, Series 2019, are both private placement bonds. Should there be an Event of Default, the City would be required to prepay the entire outstanding obligation of both of these bonds. The borrowings identified below under Loans Payable are the direct borrowings of the City. Should there be an Event of Default, the City would be obligated to return the equipment financed to the lender unless the City agreed to prepay the entire outstanding obligation of the loan. For all of the private placement bonds and direct borrowings, should the borrowings no longer be tax exempt, the interest rate on the outstanding amount will be increased.

**4. LOANS PAYABLE**

**AMI Loan Program**

On December 27, 2007, the City entered into a loan with the Bank of America Capital Corporation to provide \$35,300,000 of financing to fund the City's Smart Metering program. The loan is due in semi-annual installments ranging from \$1,083,000 to \$1,633,000 ending on June 27, 2024, bearing interest at 3.9459%. The remaining balance of this loan is payable and secured by the Smart Energy Metering and Management System, consisting of meters and communication devices. The outstanding balance of the remaining loan was \$12,211,705 as of September 30, 2020.

**Bank of America Loan**

On May 20, 2016, the City entered into a loan with the Bank of America Public Capital Corporation to provide \$2,575,875 of financing to fund the purchase of Sports Lighting Equipment at various parks and Communications Equipment for the City's utility operations. Interest payments on the loan are due semi-annually, with principal payments due annually, ending on April 1, 2023, bearing interest at 1.5494%. The annual debt service for the loan ranges from \$347,236 to \$395,621. The loan is payable and secured by the City's pledge to budget and appropriate the debt service payments. The outstanding balance of this loan was \$1,159,202 as of September 30, 2020.

**Republic Parking System, Inc. Loan**

In accordance with the Management Agreement for Management and Operation of Parking Services at Tallahassee International Airport, Republic Parking System, Inc. acquired a new Revenue Control System in the amount of \$410,000 for the Airport's parking operation. Under the terms of the Agreement, which include an interest rate of 7.25%, monthly payments of \$5,173.47 were to be made to Republic Parking over a nine-year period ending June 1, 2026. The loan was retired early on September 1, 2020.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**G. LONG-TERM DEBT**

**5. SCHEDULE OF DEBT SERVICE REQUIREMENTS, FOR ALL OUTSTANDING DEBT INCLUDING PRINCIPAL AND INTEREST (IN THOUSANDS)**

Year ending September 30	Governmental Activities				Business - Type Activities				Total Debt Service
	Bonds		Notes from Direct Borrowings and Direct Placements		Bonds		Notes from Direct Borrowings and Direct Placements		
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2021	\$ 8,015	\$ 3,843	\$ 1,251	\$ 367	\$ 27,375	\$ 43,794	\$ 3,829	\$ 614	\$ 89,088
2022	8,385	3,473	1,290	325	29,550	41,699	3,965	478	89,165
2023	6,565	3,054	1,334	282	31,100	40,246	4,105	337	87,023
2024	6,890	2,726	1,110	240	32,630	38,716	4,121	192	86,625
2025	3,160	2,381	1,150	198	34,610	37,085	907	76	79,567
2026-2030	18,355	9,370	4,145	429	210,940	157,327	2,847	99	403,512
2031-2035	20,090	4,299	615	11	214,510	101,494	-	-	341,019
2036-2040	6,020	612	-	-	238,370	45,905	-	-	290,907
2041-2042	-	-	-	-	14,900	1,127	-	-	16,027
Totals	<u>\$ 77,480</u>	<u>\$ 29,758</u>	<u>\$ 10,895</u>	<u>\$ 1,852</u>	<u>\$ 833,985</u>	<u>\$ 507,393</u>	<u>\$ 19,774</u>	<u>\$ 1,796</u>	<u>\$ 1,482,933</u>

**6. OTHER DEBT CONSIDERATIONS**

The City, as of September 30, 2020, nor at any time during fiscal year 2020, did not have a line of credit upon which to borrow additional funds.

**7. CONDUIT DEBT OBLIGATIONS**

From time to time, the City has acted as a conduit for the issuance of bonds for non-profit organizations for the acquisition, construction, and improvement of housing, educational, and medical facilities deemed to be in the public interest, and has issued Industrial Revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds.

- As of September 30, 2020, there were four series of Health Facilities Revenue Refunding Bonds outstanding. The original issue amounts totaled \$357.3 million and the outstanding balance as of September 30, 2020 was \$347.3 million.
- As of September 30, 2020, there was one Florida State University School Lease Revenue Bond outstanding. The original issue amount totaled \$18.1 million and the outstanding balance as of September 30, 2020 was \$8.2 million.
- As of September 30, 2020, there was one Industrial Revenue Bond outstanding. The original issue amount totaled \$5.4 million and the outstanding balance as of September 30, 2020 was \$4.8 million.

**CITY OF TALLAHASSEE, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

September 30, 2020

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**NOTE IV. DETAILED NOTES - ALL FUNDS**

**H. NET POSITION**

The business-type fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted or unrestricted.

**1. NET INVESTMENT IN CAPITAL ASSETS**

Net Investment in Capital Assets is intended to reflect the portion of net position associated with non-liquid, capital assets less outstanding capital asset related debt. Related debt includes the outstanding balances of any bonds, mortgages, notes, or other borrowings attributable to the acquisition, construction, or improvement of capital assets of the City.

**2. RESTRICTED ASSETS**

Restricted Assets are subject to constraints that are either (a) externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

**3. UNRESTRICTED ASSETS**

Unrestricted Assets are the portion of net position that are neither invested in capital assets nor restricted for use by a third party.

The net position shown in government-wide financial statements was changed beginning in fiscal year 2012 to comply with GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions". The details of net position presentation are explained in Note IV.I. "Fund Balance" below.

## CITY OF TALLAHASSEE, FLORIDA

### NOTES TO FINANCIAL STATEMENTS

September 30, 2020

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#### NOTE IV. DETAILED NOTES - ALL FUNDS

##### I. FUND BALANCE

The City classifies governmental fund balances as follows:

Non-spendable Fund Balance - includes fund balance amounts that cannot be spent either because it is a) not in a spendable form, such as inventory or b) because it is legally or contractually required to be maintained intact.

Spendable Fund Balance

- Restricted – fund balance amounts constrained for specific purposes that are externally imposed by providers, such as creditors, or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – fund balance amounts constrained for specific purposes imposed by majority vote of the City Commission.
- Assigned – spendable fund balance amounts transferred from committed funds into projects or other funds under the control of the department budgeted to receive the committed funds. Budgetary control is established within each fund and department. The City Manager or designee may transfer amounts between departments within the same fund. These transfers are not specifically approved by the City Commission.
- Unassigned – residual positive fund balance within the General Fund that was not classified within the categories defined above. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The City spends restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts that prohibit doing this, such as grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City Commission has established an emergency reserve policy and fund, referred to as the Deficiencies Fund, in order to meet unforeseen expenditures. The target amount per the policy is a maximum level of two (2) months of general government operating expenditures of the ensuing fiscal year's operating budget. Use of the Deficiencies Fund requires approval by the City Commission. The Deficiencies Fund is contained as a separate sub-fund within the General Fund and the balance is classified as committed fund balance within the General Fund.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**I. FUND BALANCE**

A schedule of City fund balances is provided below (in thousands):

	General	Community Redevelopment Agency	Total Other Governmental	Total
Non-spendable				
Inventory	\$ 620	\$ -	\$ -	\$ 620
Police Evidence Holding Cash	534	-	-	534
Total Non-Spendable	<u>1,154</u>	<u>-</u>	<u>-</u>	<u>1,154</u>
Restricted for:				
Animal Services	-	-	38	38
Community Development	-	15,908	389	16,297
Environmental Clean Up	-	-	436	436
Fire Programs	-	-	-	-
Housing	-	-	960	960
Land/Neighborhood Improvements	-	-	65	65
Law Enforcement Justice Assistance	-	-	49	49
Park Enhancements	-	-	1,155	1,155
Police Enforcement/Crime Prevention	-	-	20	20
Police Mentoring	-	-	3	3
Public Infrastructure	-	-	2,968	2,968
Public Safety - Building Code	-	-	1,780	1,780
Road Improvements	-	-	7,881	7,881
Sidewalks/Pedestrian & Bike Paths	-	-	11,985	11,985
Traffic Signals	-	-	653	653
Total Restricted	<u>-</u>	<u>15,908</u>	<u>28,382</u>	<u>44,290</u>



**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE IV. DETAILED NOTES - ALL FUNDS**

**I. FUND BALANCE**

	General	Community Redevelopment Agency	Total Other Governmental	Total
Committed to:				
Cemetery Grounds Maintenance	-	-	3,370	3,370
City Building Improvements	-	-	3,934	3,934
Community Development	-	-	983	983
Emergency Management	16,640	-	-	16,640
Historic Property Preservation	-	-	291	291
Housing	-	-	4,651	4,651
Land/Neighborhood Improvements	-	-	180	180
Park Enhancements	-	-	147	147
Personnel Development	-	-	38	38
Police Enforcement/Crime Prevention	-	-	668	668
Police Equipment	-	-	613	613
Public Infrastructure	-	-	371	371
Road Improvements	-	-	214	214
Scholarship Assistance	206	-	-	206
Sidewalks/Pedestrian & Bike Paths	-	-	542	542
Technology Upgrades	-	-	9	9
Transportation Improvements	-	-	22	22
<b>Total Committed</b>	<b>16,846</b>	<b>-</b>	<b>16,033</b>	<b>32,879</b>
City Building Improvements	205	-	-	205
Community Development	330	-	-	330
Cultural Events	304	-	-	304
General Government	515	-	-	515
Information Technology	446	-	-	446
Physical Environment	689	-	-	689
Park Enhancements	15	-	-	15
Police Equipment	59	-	-	59
Public Safety	1	-	-	1
Transportation Improvements	14	-	-	14
<b>Total Assigned</b>	<b>2,578</b>	<b>-</b>	<b>-</b>	<b>2,578</b>
Unassigned:	2,481	-	(613)	1,868
<b>Total Fund Balance</b>	<b>\$ 23,059</b>	<b>\$ 15,908</b>	<b>\$ 43,802</b>	<b>\$ 82,769</b>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE V. OTHER INFORMATION**

**A. OUTSTANDING CONTRACTS**

The City has outstanding commitments on various contracts for construction and other projects. These commitments, as of September 30, 2020, in the respective funds are as follows (in thousands):

General Fund	\$	6,181
Electric		14,277
Gas		588
Sewer		10,364
Stormwater Management		4,431
Water		6,566
Airport		3,940
Nonmajor Governmental		11,292
Nonmajor Enterprise		7,632
Internal Service Funds		16,496
CRA		249
Total	\$	<u>82,016</u>

Long-term purchase contract obligations for the purchase of gas and energy are disclosed in Note V.E. Long-term contracts are not included in the above outstanding commitment balances.

**B. RISK MANAGEMENT PROGRAM**

The Risk Management program provides coverage for Workers' Compensation by self-insuring primary losses up to \$1 million and losses above that amount are insured through an excess policy. General liability, automobile and employment liability are totally self-insured. General and automobile liability losses are statutorily limited by sovereign immunity of \$200,000 per person and \$300,000 per accident. Prior to October, 2011, the statutory limit was \$100,000 per person and \$200,000 per accident. Settlement amounts in workers' compensation claims have not exceeded the self-insured retention in the past three years. The Risk Management program is also responsible for the purchase of certain other coverages including airport liability coverage. The City's buildings and contents are covered by an all-risk, blanket program with varying deductibles. Statutory death benefits for police and firefighters are also purchased and such policy pays pursuant to the benefits specified by state law. The Risk Management Fund, which is classified as an Internal Service Fund, is responsible for collecting premiums from all of the departments for both self-insured and commercial programs, paying claim settlements on self-insured claims and procuring commercial insurance. Claims settlements and loss expenses are reserved for the expected value of the known losses and also for estimated incurred but not reported losses (IBNRs). The Risk Management program also provides Employment Practice Liability such as allegations of race, gender and other discrimination or disparate treatment allegations. This exposure is also self-insured.

Annually, as of August 31 and extrapolated to September 30, the program has a third party actuary review the claim history for all claim years for which open self-insurance claims are outstanding. The actuary projects the ultimate claim payment obligation (including the IBNRs) for each year's claim experience and projects the new year's probable loss fund cost and a discounted alternative. The City elected to establish the liability at the discounted value (2.0%).

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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**NOTE V. OTHER INFORMATION**

**B. RISK MANAGEMENT PROGRAM**

Employee health insurance is provided through two programs. Employees may choose a health maintenance organization, or a traditional insurance program. For both options, the City pays a premium and retains no additional liability.

Changes in the balances of self-insured claims for the year ended September 30, 2020 are as follows (in thousands):

Unpaid claims - October 1 (including IBNRs)	\$	14,881
Expenses		4,710
Claim payments		<u>(4,985)</u>
Unpaid claims - September 30 (including IBNRs)	\$	<u>14,606</u>

**C. LITIGATION**

The City is involved in pending lawsuits. The City Attorney estimates that the potential claims against the City not covered by insurance resulting from litigation would not materially affect the financial position of the City. The City has replied to subpoenas as part of an on-going investigation by a federal government agency into potential criminal activities. A former city commissioner and a former executive have been indicted as a result of this investigation. At this time, we do not anticipate any impact on the City's financial condition.

**D. FEDERAL AND STATE GRANTS**

The City has received numerous federal and state grants that are subject to financial and compliance audits made in accordance with the Office of Management and Budget uniform administrative requirements, cost principles and audit requirements.

Certain grants, such as the Community Development Block Grant, HOME grant, State Housing Initiatives Partnership (SHIP), and others, provide for the issuance of loans to qualifying individuals or non-profit entities. Loans to individuals include down payment assistance loans that are not repaid unless certain events occur, such as the sale or refinancing of a purchased home within a certain time period. Loans to non-profit entities are sometimes only payable if the entity has sufficient annual cash flow, or may be forgiven by the City Commission to prevent economic hardship for the entity. Since repayment of these loans is contingent upon various factors, the loans are not reported in the Financial Statements. As of September 30, 2020, the contingent loans for Special Projects totaled \$5 million. The contingent down payment assistance loan balance for SHIP totaled \$1.7 million.

**E. LONG-TERM CONTRACTS**

The City acquires natural gas and power through a combination of short, medium and long-term contracts. The City currently has six long-term natural gas "prepay" contracts discounted from an index: 1) 20-Year contract with Tennessee Energy Acquisition Corporation (TEAC); 2) 30-Year contract with TEAC; 3) 30-year contract with Blackbelt; 4) TEAC 3-year, 9-month; 5) Black Belt 5 months. These contracts save the City between \$1.5 million and \$3.2 million each year through 2048. The City also uses financial instruments to hedge natural gas for future periods. The City is currently hedged for approximately 75% of our gas needs through FY 2024. The City's obligation for financial hedges is limited to the difference between the hedge price and market price. The City is not obligated to purchase the underlying gas supply. Energy contracts are managed and monitored by the City's Energy Services Department. Revenues from customers through the Energy Cost Recovery Clause (ECRC) and the Purchased Gas Recovery Clause (PGRC) are designed to recover the costs incurred by these purchase commitments.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE V. OTHER INFORMATION**

**E. LONG-TERM CONTRACTS**

The City engages in the wholesale power markets on a short-term and long-term basis to buy or sell power when market prices are more economical than native generation. The City participates daily in the power markets for short-term opportunities to deliver the lowest cost power to our customers. The City continuously evaluates long-term purchase or sales offers through our internal planning process. The City has two Purchased Power Agreements (PPA) for solar energy. The first 20 MW of solar started in the fall of 2017 and the second 40 MW solar contract started in late December 2019. Each of these contracts are for 20 years with option clauses to either purchase or extend their terms. These contracts are managed and monitored by the City's Energy Services Department and Electric Utility. The following is a schedule, by years, of approximate minimum future purchase commitments on long-term purchase contracts as of September 30, 2020 (in thousands):

Years ending September 30,	Gas Contracts	Energy Contracts (including Solar PPA)	Total
2021	\$ 20,654	\$ 4,603	\$ 29,648
2022	16,507	4,783	27,244
2023	17,596	4,982	24,218
2024	14,873	5,178	25,451
2025	13,040	5,381	683,705
Thereafter	444,732	95,503	540,235
<b>Total</b>	<b>\$ 527,402</b>	<b>\$ 120,430</b>	<b>\$ 1,330,501</b>

**F. PENSION PLAN OBLIGATIONS**

The City of Tallahassee sponsors and administers the Pension Plan (Plan), established by Chapter 14 of the City Code of Ordinances, as separate plans as follows:

<b>Plan Name</b>	<b>Plan Type</b>
General Employees Pension Plan (Article II)	Cost-sharing multiple-employer, defined benefit
Police Officers Pension Plan (Article III)	Single-employer, defined benefit
Firefighters Pension Plan (Article IV)	Single-employer, defined benefit
Matched Annuity Pension Plan (Article V)	Multiple-employer, defined contribution
<b>Supplemental Plans</b>	
Municipal Police Officers Share Plan	Single-employer, defined contribution
Municipal Firefighters Share Plan	Single-employer, defined contribution

The Plan is administered by the City of Tallahassee Treasurer-Clerk's Office, under guidance from the Plan's Board of Trustees, which is composed of the members of the City Commission and one City police officer or firefighter. The City police officer or firefighter is elected by a majority of the police officers and firefighters who are members of the Plan. The City's general employee defined benefit provision and defined contribution provision is also provided for the employees of Blueprint Intergovernmental Agency (Blueprint), the Capital Region Transportation Planning Agency (CRTPA) and the Consolidated Dispatch Agency (CDA). Blueprint is a jointly governed organization, while CRTPA and CDA are both joint ventures. The defined benefit plans for police officers and firefighters are comprised only of City employees.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

The aggregate amount of net pension liabilities, related deferred inflows and outflows of resources, and pension expense for the City's defined benefit pension plans are summarized as follows:

Plan Obligations and Expenses (in thousands):	General Employees - City	Police Officers	Firefighters	Total Primary Government	Component Unit
Net Pension Liability	\$ 153,582	\$ 62,511	\$ 70,656	\$ 286,749	\$ 105
Pension Related Deferred Outflows	113,499	29,526	29,496	172,521	97
Pension Related Deferred Inflows	(3,707)	(4,129)	(74)	(7,910)	(2)
Pension Expense	\$ 26,524	\$ 11,103	\$ 10,506	\$ 48,133	\$ 14

2019 Membership Statistical Information	General Employees - City	Police Officers	Firefighters	Total
Retirees and beneficiaries of deceased retirees currently receiving benefits	1,773	295	257	2,325
Terminated employees entitled to benefits but not yet receiving benefits	248	31	8	287
Active Employees	1,917	326	228	2,471

The defined benefit and defined contribution provisions are combined and reported as one plan in the financial statements. The City of Tallahassee does not issue a stand-alone financial report for the Plan. The provisions of the Plan are "qualified" under the Internal Revenue Service Code and employee contributions are tax deferred.

The City of Tallahassee Supplemental Share Plans for Firefighters and Police Officers were created in 2000 by Sections 14-9.010 and 14-8.010, City Ordinances. Both Plans are defined contribution pension plan covering all full-time Firefighters and Police Officers of the City of Tallahassee. Participation in the Plans are required as a condition of employment. The Plans provide for additional and supplemental pension, death and disability benefits. In addition, the Plans are local law plans subject to provisions of Chapters 175 and 185 of the State of Florida Statutes.

The Plans are each governed by a five-member pension board. The Fire Supplemental Share Plan members include two Firefighters, two City residents and a fifth member elected by the other four members of the board. The Police Supplemental Share Plan members include two Police Officers, two City residents and a fifth member elected by the other four members of the board.

Contributions to the Plans are the Florida Excise Tax Rebate monies received from the State of Florida pursuant to Florida Statutes Chapters 175 and 185. Participants may not make voluntary contributions to the Plans. The total additions to each participant's account cannot exceed \$55,000 or 100 percent of each participant's compensation.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

September 30, 2020

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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

Each participant's account is credited with an allocation of the Florida Excise Tax Rebate payment to and among those participants that are entitled on the first day of each plan year. The payments are allocated equally among the total shares of the participants with the number of shares allocated to each participant's account in accordance with the following schedule:

<u>Years of credited service</u>	<u>Number of Shares</u>
Less than 5	0
5 or more, but less than 10	1
10 or more, but less than 15	2
15 or more, but less than 20	3
20 or more, but less than 31	4
31 years or more	5

The Florida Excise Tax Rebate payment for each Plan is sent directly to the City of Tallahassee and is deposited into the City's bank account. Based on the total amount of shares to be distributed to each participants account, the City transfers the money received to Empower (formerly known as Great West Life & Annuity Insurance Company) a third-party administrator who administers the investments for the Plans. A small portion of the money is held by the City and is included in the City's cash and investment pool that is available for use by the Plans Board of Trustees for administrative and operational expenses.

**1. DEFINED BENEFIT PROVISION**

The Plan is established for all three programs in Chapter 14 of the City Code of Ordinances, through Parts A, B, C and D in Article II for general employees with Parts A, B and C closed to new participants. Effective April 1, 2013, the City Commission approved changes to the City's General Employees' Pension Plan creating Part D participants. Part D provides coverage to all new employees hired after that date. For police officers and firefighters, Article III and IV, respectively, Parts A and B are closed to new participants while Part C provides coverage to all new employees. All members of the Plan are covered by one of these parts depending upon employment date. These parts provide a detailed description of the various defined benefit provisions. These provisions include the types of employees covered, benefit provisions, employee eligibility requirements for normal, early and/or vested retirements, and the related benefits of these retirements, pre-retirement death benefits, and provisions for disability retirements. There are also post retirement cost-of-living adjustments (COLA) and health care supplements.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

	General Employees		Police Officers	Firefighters	
	Part C-Employees hired prior to April 1, 2013	Part D-Employees hired after April 1, 2013		Part C-Employees hired prior to October 1, 2017	Part D-Employees hired after October 1, 2017
<b>Normal Retirement Benefits:</b>					
Age	62 (or 30 years of Credited Service, regardless of age)	65 (or 33 years of Credited Service, regardless of age)	55 (or 25 years of Credited Service, regardless of age)	55 (or 25 years of Credited Service, regardless of age)	55 (or 25 years of Credited Service, regardless of age)
Years of Credited Service (minimum)	5	5	5	5	5
Benefit calculation	2.25% x AFC x Years of Credited Service	2.25% x AFC x Years of Credited Service	2% - Purchased military or other public service 3% - first 20 yrs of Credited Service 4% - after 20 yrs of Credited Service (up to an add'l 5 yrs and 3 mths)	2% - Purchased military or other public service 3% - first 20 yrs of Credited Service 4% - after 20 yrs of Credited Service (up to an add'l 5 yrs and 3 mths)	AFC x Sum of 2% per year of purchased military and out-of-city public service and 3% per year of Credited Service
Average Final Compensation (AFC)	Higher of: 1) final 3 yrs; 2) any consecutive 3 yrs – 1/1987 to 12/2005, escalated by 3%; or 3) any consecutive 3 yrs during 1/1987 to the date of retirement.	Average of the highest consecutive 5 years of Credited Service	Higher of: 1) final 3 yrs; 2) any consecutive 3 yrs – 1/1987 to 12/2005, escalated by 3%; or 3) any consecutive 3 yrs during 1/1987 to the date of retirement.	Higher of: 1) final 3 yrs; 2) any consecutive 3 yrs – 1/1987 to 12/2005, escalated by 3%; or 3) any consecutive 3 yrs during 1/1987 to the date of retirement.	Average of the highest consecutive 5 years of Credited Service
Maximum Benefit	81% of AFC	81% of AFC	81% of AFC	81% of AFC	81% of AFC
COLA	3% increase in benefits each 10/1 starting at the later of normal retirement date, or age 55 (under age and service eligibility); or age 50 (under service eligibility)	3% increase in benefits each 10/1 starting at the later of normal retirement date or age 65	3% increase in benefits each 10/1 starting between age 52 and 62 depending on pension entry date.	3% increase in benefits each 10/1 starting between age 52 and 62 depending on pension entry date.	3% increase in benefits each 10/1 starting at the later of normal retirement date or age 62
	General Employees		Police Officers and Firefighters		

CITY OF TALLAHASSEE, FLORIDA

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

	General Employees	Police Officers and Firefighters	
Early Retirement	If a member is retiring under the age and service eligibility, Normal Retirement Benefit is reduced by 4.8% per year for each year by which the Early Retirement date precedes the Normal Retirement date.  If a member is retiring under the service eligibility, the Normal Retirement Benefit is reduced by 5% per year for each year by which the Early Retirement date precedes the Normal Retirement date.	At age 50 and 5 years of Credited Service or after completion of 20 years of Credited Service. If the member is retiring after attainment of age 50 and 5 years of Credited Service eligibility, the normal benefit is reduced by 3.0% per year for each year by which the Early Retirement date precedes the Normal Retirement date. If the member is retiring after attainment of 20 years of Credited Service, the Normal Retirement Benefit is reduced by 7.2% per year for each year by which the Early Retirement date precedes the 25 years of service attainment date.	
Disability	Five years of Credited Service for non-service connected disability. None for service connected disability.  Benefit: The greater of 1) the member's accrued benefit to date of disability; and 2) the member's benefit with service projected to normal retirement date not to exceed 50% of AFC in effect on the date of disability.	Two years of Credited Service for non-service connected disability. None for service connected disability.  Benefit: The greater of 1) The member's accrued benefit to date of disability; and 2) The member's benefit with service projected to normal retirement date not to exceed 50% of AFC in effect on the date of disability.	
<b>Contribution Rates - actuarially determined for the year ended September 30, 2020</b>			
City	24.72%	36.69%	44.42%
Employee	5.00%	11.25% (hire date prior to 10/1/2012) 13.69% (hire date after 10/1/2012)	19.08%

Net Pension Liability - The total pension liability was determined by an actuarial valuation as of October 1, 2019, using a measurement date of September 30, 2020. The net pension liability was also determined using a measurement date of September 30, 2020. The components of the net pension liability of the participating employers in the general employees, police officers and firefighters plans as of September 30, 2020 were as follows (in thousands):

	General Employees	Police Officers	Firefighters
Total pension liability	\$ 1,349,609	\$ 422,773	\$ 298,060
Plan fiduciary net position	1,194,769	343,664	230,737
Net pension liability	154,840	79,109	67,323
Plan fiduciary net position as a % of total pension liability	88.53 %	81.29 %	77.41 %
City's proportion of the net pension liability	94.62 %	100.0 %	100.0 %

The City's Proportionate share of the General Employees' Pension Plan is based on the covered payroll and it decreased from 95.16% in 2019 to 94.62% in 2020.



**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

The total pension liability was determined by an actuarial valuation as of October 1, 2019, using the following significant actuarial assumptions applied to all periods included in the measurement: The actuarially determined contribution rates are calculated as of October 1 which is two years prior to the end of the fiscal year in which contributions are reported. The actuarially determined contribution is projected to the contribution year using conventional actuarial projection methods.

The assumptions used in determining the total pension liability are as follows:

	General Employees	Police Officers	Firefighters
Valuation Date	October 1, 2019	October 1, 2019	October 1, 2019
Actuarial Cost Method	Entry age, normal	Entry age, normal	Entry age, normal
Amortization Method	Level percentage, closed	Level percentage, closed	Level percentage, closed
Remaining Amortization Period	30 years	30 years	30 years
Asset Valuation Method	20% of the difference between expected actuarial value and market value is recognized annually with a 20% corridor around market value	20% of the difference between expected actuarial value and market value is recognized annually with a 20% corridor around market value	20% of the difference between expected actuarial value and market value is recognized annually with a 20% corridor around market value
Inflation rate	2.50%	2.50%	2.50%
Salary Increase	A range of 2.95 to 5.0% based on years of service	A range of 4.5 to 6.4% based on years of service	A range of 4.4 to 5.75% based on years of service
Investment rate of return	7.50%	7.50%	7.50%
Mortality Rate:	RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortality Table for Annuitants (for post-retirement mortality), with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 50% blue collar adjustment and a 50% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment	RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortality Table for Annuitants (for post-retirement mortality), with mortality improvements projected to all future years after 2000 using Scale. BB. For males, the base mortality rates include a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment.	RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortality Table for Annuitants (for post-retirement mortality), with mortality improvements projected to all future years after 2000 using Scale. BB. For males, the base mortality rates include a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment.
Experience Study	The last experience study was prepared on June 24, 2016. Assumption changes resulting from this experience study were implemented for the fiscal year ending September 30, 2017.	The last experience study was prepared on June 24, 2016. Assumption changes resulting from this experience study were implemented for the fiscal year ending September 30, 2017.	The last experience study was prepared on June 24, 2016. Assumption changes resulting from this experience study were implemented for the fiscal year ending September 30, 2017.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

Changes in the Net Pension Liability - The Plan is presenting net pension liability for the year ended September 30, 2020 based on the September 30, 2019 measurement date as follows (in thousands):

General Employees Pension Plan - Increase(Decrease)

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at September 30, 2019	\$ 1,169,098	\$ 1,076,991	\$ 92,107
Changes for the year:			
Change in Allocation Percentage	2,881	2,654	227
Service Cost	16,030	-	16,030
Interest	87,902	-	87,902
Differences between Expected and Actual			
Experiences	8,948	-	8,948
Assumption Changes	19,022	-	19,022
Employer Contributions	-	20,866	(20,866)
Employee Contributions	-	5,823	(5,823)
Other Contributions	-	7	(7)
Net Investment Income	-	45,016	(45,016)
Benefit Payments	(59,549)	(59,549)	-
Refunds	(462)	(462)	-
Administrative Expense	-	(1,058)	1,058
Net Changes	<u>74,772</u>	<u>13,297</u>	<u>61,475</u>
Balances at September 30, 2020	<u>\$ 1,243,870</u>	<u>\$ 1,090,288</u>	<u>\$ 153,582</u>

**CITY OF TALLAHASSEE, FLORIDA**

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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

Police Officers Pension Plan - Increase(Decrease)

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at September 30, 2019	\$ 381,827	\$ 335,728	\$ 46,099
Changes for the year:			
Service Cost	6,858	-	6,858
Interest	28,820	-	28,820
Differences between Expected and Actual			
Experiences	1,907	-	1,907
Assumption Changes	4,893	-	4,893
Employer Contributions	-	8,304	(8,304)
Employee Contributions	-	3,187	(3,187)
Other Contributions	-	2	(2)
Net Investment Income	-	15,073	(15,073)
Benefit Payments	(18,729)	(18,729)	-
Refunds	(210)	(210)	-
Administrative Expense	-	(500)	500
Net Changes	<u>23,539</u>	<u>7,127</u>	<u>16,412</u>
Balances at September 30, 2020	<u>\$ 405,366</u>	<u>\$ 342,855</u>	<u>\$ 62,511</u>

Firefighters Pension Plan - Increase(Decrease)

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at September 30, 2019	\$ 272,081	\$ 215,884	\$ 56,197
Changes for the year:			
Service Cost	4,310	-	4,310
Interest	20,412	-	20,412
Differences between Expected and Actual			
Experiences	2,063	-	2,063
Assumption Changes	4,930	-	4,930
Employer Contributions	-	5,735	(5,735)
Employee Contributions	-	2,999	(2,999)
Other Contributions	-	1	(1)
Net Investment Income	-	8,831	(8,831)
Benefit Payments	(15,275)	(15,275)	-
Refunds	(339)	(339)	-
Administrative Expense	-	(310)	310
Net Changes	<u>16,101</u>	<u>1,642</u>	<u>14,459</u>
Balances at September 30, 2020	<u>\$ 288,182</u>	<u>\$ 217,526</u>	<u>\$ 70,656</u>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

Investments - Plan assets are managed in accordance with the Pension Investment Policy. The table below presents the adopted asset allocation as of September 30, 2020.

Asset Class	Target Allocation Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	36 %	4.5 %
International Equity	10	5.0
Emerging Markets Equity	5	6.4
Fixed Income	19	1.6
Real Estate	15	5.0
Private Equity	5	8.0
Private Credit	5	6.8
Timber	5	4.7
Total	<u>100 %</u>	

The Plan's investments are managed by various investment managers under contract with the Boards who have discretionary authority of the assets managed by them and within the Plan's investment guidelines as established by the Board. The investments are held in trust by the Plan's custodian in the Plan's name. The City of Tallahassee Sinking Fund Commission is responsible for making investment policy changes. These assets are held exclusively for the purpose of providing benefits to members of the Plan and their beneficiaries.

For the year ended September 30, 2020, the annual money-weighted rate of return on the General Employees, Police Officers, and Firefighters pension plan investments, net of investment expense, was 5.8%. The money-weighted rate of return takes into account cash flows into and from the various investments of the Plan.

The long-term expected arithmetic rate of return on pension plan investment is based upon an asset allocation study that was conducted for the Plan by its investment consultant toward the end of fiscal year 2018. The study was prepared by the Pension Plan's investment consultant, and went through numerous iterations before a final asset allocation was established. The study looked at expected rates of return for twenty-one (21) different asset classes, as well as examining expected standard deviations and correlations among these various asset classes.

Discount Rates – The discount rates used to measure the total pension liability of the Plan are indicated below. This single discount rate was based on the expected rate of return on pension plan investments of 7.50%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments (7.50%) was applied to all periods of projected benefits payments to determine the total pension liability.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

The discount rates as of September 30, 2020 were as follows and these represent a reduction from 7.6% in 2019.

General Employees	Police Officers	Firefighters
7.50 %	7.50 %	7.50 %

The following presents the Plan's net pension liability, calculated using a single discount rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage point higher:

Sensitivity of the Net Pension Liability(Asset) to the Single Discount Rate Assumption (in thousands)

	1% Decrease 6.50%	Current Single Discount Rate 7.50%	1% Increase 8.50%
Primary Government-General Plan	\$ 319,661	\$ 153,582	\$ 17,180
Primary Government-Police Plan	119,158	62,511	16,362
Primary Government-Fire Plan	109,332	70,656	39,037
Primary Government-Component Unit	284	105	(42)

Pension Expense and Deferred Outflows (Inflows) of Resources Related to Pensions - In accordance with GASB 68, paragraphs 54 and 71, changes in the net pension liability are recognized as pension expense in the current measurement period, except as shown below. For each of the following, a portion is recognized in pension expense in the current measurement period, and the balance is amortized as deferred outflows or inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors which are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan, both active and inactive.
- Changes of assumptions or other inputs which are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan, both active and inactive.
- Changes in proportion and differences between contributions and proportionate share of contributions which are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan, both active and inactive.
- Differences between expected and actual earnings on pension plan investments are amortized over five years.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

General Employees – Plan - For the year ended September 30, 2020, the general employees pension plan recognized pension expense of \$26,191,000 for the plan. At September 30, 2020, the plan reported deferred outflows of resources and deferred inflows of resources related to the general employee pension plan from the following sources (in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows of Resources
Differences between expected and actual experience	\$ 44,263	\$ -	\$ 44,263
Assumption changes	48,418	-	48,418
Change in Net Pension Liability due to Change in Cost-Sharing Allocation Percentages	466	(466)	-
Net difference between projected and actual earnings on pension plan investments	-	(3,615)	(3,615)
Contributions after measurement date	26,693	-	26,693
<b>Total</b>	<b>\$ 119,840</b>	<b>\$ (4,081)</b>	<b>\$ 115,759</b>

Deferred outflows of resources related to the general employee pension plan of \$26,693,000 resulting from City contributions to the plan paid subsequent to the measurement date and prior to the City's reporting period will be recognized as a reduction of net pension liability in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in future pension expense, as follows:

Year Ending September 30,	Net Amount (in thousands)
2021	\$ 22,987
2022	24,461
2023	24,741
2024	16,301
2025	576
<b>Total</b>	<b>\$ 89,066</b>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

General Employees – City – For the year ended September 30, 2020, the City recognized pension expenses of \$25,802,000 for its proportionate share of the general employees pension plan. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to the general employee pension plan from the following sources (in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows of Resources
Difference between expected and actual experience	\$ 42,098	\$ -	\$ 42,098
Assumption changes	45,964	-	45,964
Net difference between projected and actual experience on pension investments	-	(3,438)	(3,438)
Change in Net Pension Liability due to change in cost sharing allocation percentage	197	(269)	(72)
Contributions after measurement date	25,240	-	25,240
<b>Total</b>	<b>\$ 113,499</b>	<b>\$ (3,707)</b>	<b>\$ 109,792</b>

Deferred outflows of resources related to the general employee pension plan of \$25,240,000, resulting from City contributions to the plan paid subsequent to the measurement date and prior to the City's reporting period, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the plan pension expense will be recognized in future pension expenses as follows:

Year Ending September 30,	Net Amount (in thousands)
2021	\$ 21,727
2022	23,213
2023	23,523
2024	15,537
2025	552
<b>Total</b>	<b>\$ 84,552</b>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
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**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

Police officers - For the year ended September 30, 2020, the police officers pension plan recognized pension expense of \$6,341,000. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to the police officers employee pension plan from the following sources (in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows of Resources
Differences between expected and actual experience	\$ 8,557	\$ -	\$ 8,557
Net difference between projected and actual earnings on pension plan investments	-	(4,129)	(4,129)
Assumption Changes	12,064	-	12,064
Contributions after measurement date	8,905	-	8,905
<b>Total</b>	<b>\$ 29,526</b>	<b>\$ (4,129)</b>	<b>\$ 25,397</b>

Deferred outflows of resources related to the police officers pension plan of \$8,905,000, resulting from City contributions to the plan paid subsequent to the measurement date and prior to the City's fiscal year, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the plan pension expense will be recognized in future pension expenses, as follows:

Year Ending September 30,	Net Amount (in thousands)
2021	\$ 3,624
2022	3,369
2023	4,791
2024	4,203
2025	505
<b>Total</b>	<b>\$ 16,492</b>



**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE V. OTHER INFORMATION**

**F. PENSION PLAN OBLIGATIONS**

**1. DEFINED BENEFIT PROVISION**

Firefighters - For the year ended September 30, 2020, the firefighters pension plan recognized pension expense of \$6,000,000. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to the firefighters pension plan from the following sources (in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows of Resources
Differences between expected and actual experience	\$ 10,367	\$ -	\$ 10,367
Net difference between projected and actual earnings on pension plan investments	-	(74)	(74)
Assumption changes	12,686	-	12,686
Contributions after measurement date	6,443	-	6,443
<b>Total</b>	<b>\$ 29,496</b>	<b>\$ (74)</b>	<b>\$ 29,422</b>

Deferred outflows of resources related to the firefighters pension plan of \$6,443,000, resulting from City contributions to the plan paid subsequent to the measurement date and prior to the City's reporting period, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the plan pension expense will be recognized in future pension expenses, as follows:

Year Ending September 30,	Net Amount (in thousands)
2021	\$ 4,544
2022	4,773
2023	6,586
2024	5,001
2025	1,850
Thereafter	225
<b>Total</b>	<b>\$ 22,979</b>

**2. DEFINED CONTRIBUTION PROVISION**

All employees (general, firefighters, and police officers) may elect to contribute a portion of their salary to the Plan. General employees, firefighters and police officers can contribute up to but not to exceed the maximum amount allowed by the Internal Revenue Service. Each employer contributes 5% to each general employee's Matched Annuity Plan (MAP) account. Upon reaching normal retirement age or retiring under the Plan, a participant shall be paid his and the City's contributions, together with accrued earnings. If a general employee uses the contributions and accrued earnings to receive an annuitized payment stream, the Plan will increase the amount of funds (only on the employer's 5%, employee flex matched contribution and employees' contribution up to the 5%) used by the participant by a factor of 50%. Employee contributions (including the City's 5% contribution to each general employee's MAP account) plus accrued earnings thereon are 100% refundable if the employee elects to terminate his vesting rights or is not vested at the date of employment termination. For the year ended September 30, 2020, the contributions and forfeitures to the MAP account totaled \$1,002,000 and \$281,000, respectively.

**CITY OF TALLAHASSEE, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

September 30, 2020

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**NOTE V. OTHER INFORMATION**

**G. OTHER EMPLOYEE BENEFITS**

**1. DEFERRED COMPENSATION**

The City of Tallahassee offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

In December 1998, the City established a Trust Agreement where all assets and income of the City Deferred Compensation Plan are held in trust for the exclusive benefit of City employees, in accordance with Internal Revenue Code Sections 457 (b) and (g). Thus, plan assets are no longer subject to the claims of the City's general creditors.

**2. FLEXIBLE BENEFITS**

The City has implemented a "Cafeteria" Plan created in accordance with Internal Revenue Code Section 125. The plan provides employees with an opportunity to select benefits from a menu of options, many of which are offered on a pre-tax basis.

**H. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**1. OPEB PLAN DESCRIPTION**

The City administers a cost sharing multi-employer, defined benefit other post employment benefits plan, The City of Tallahassee Retiree Medical Insurance Plan (OPEB Plan). The OPEB Plan provides health insurance and prescription drug coverage for eligible retirees and their eligible dependents through the City's health insurance program, which covers both active and retired employees. Pursuant to Section 112.0801, Florida Statutes, the City is required to permit participation in the health insurance program by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. In addition, the City's program has elected to provide a partial subsidy to its retirees to offset the cost of such health insurance. The City does not issue a stand-alone financial report on the OPEB Plan.

The OPEB Plan is established by City Commission Policy 150. To aid in the administration of the OPEB Plan, the City of Tallahassee created the Retiree Medical Trust (RMI Trust) in January 2010, the provisions of which are in Article VII of Chapter 2 of the City Code of Ordinances. The plan provides health insurance and prescription drug coverage for eligible retirees and their eligible dependents through the City's health insurance program, which covers both active and retired employees.

The OPEB Plan and the RMI Trust are administered by the City of Tallahassee Treasurer-Clerk's Office, under guidance from the Plan's Board of Trustees, which is composed of the members of the City Commission and the chairperson of the general employees' pension advisory committee. The City of Tallahassee does not issue a stand-alone financial report for the RMI Trust. The OPEB plan is also provided for the employees of the Blueprint Intergovernmental Agency (Blueprint), a jointly governed organization, and the Capital Regional Transportation Planning Agency, a joint venture.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE V. OTHER INFORMATION**

**H. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**1. OPEB PLAN DESCRIPTION**

The aggregate amounts, reported by the City as of September 30, 2020, of net OPEB liabilities, related deferred inflows and outflows of resources, and OPEB expenses using a valuation date and measurement date of September 30, 2019 are summarized as follows:

OPEB Plan Obligations and Expenses	Primary Government	DIA (Component Unit)	Total (in thousands)
Net OPEB Liability	\$93,361	\$127	\$ 93,488
OPEB Related Deferred Outflows	14,561	18	14,579
OPEB Related Deferred Inflows	7,214	6	7,220
OPEB Expense	4,763	4	4,767

OPEB Plan membership at September 30, 2020 was as follows:

Inactive Members or Beneficiaries	
Currently Receiving Benefits	1,316
Active Members	<u>2,713</u>
Total Members	<u><u>4,029</u></u>

Benefits - A member receives a reduced rate on the health insurance premium for the City's health insurance plan. All reduced rate premiums will be deducted from the retiree's pension benefit. If the health insurance premium exceeds the pension benefit amount, the member will pay the City for the difference. The following tables provide the amounts of the City's monthly retiree subsidy that reduces the member's health insurance premium, which were established by Resolution 11-R-04, effective January 1, 2011:

Retiree with No Medicare Coverage	Monthly Subsidy Amount
Individual	\$ 174.88
Two-Party	\$ 315.71
Three or More	\$ 443.22

Retiree with Medicare CHP* Coverage	Monthly Subsidy Amount
Individual	\$ 37.78
Two-Party(Both Medicare)	\$ 71.74
Two-Party (One Medicare)	\$ 183.40
Family (One or two Medicare)	\$ 298.82

\*Capital Health Plan

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

---

**NOTE V. OTHER INFORMATION**

**H. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**1. OPEB PLAN DESCRIPTION**

Retiree with Medicare BCBS** Coverage	Monthly Subsidy Amount
Individual	\$ 159.78
Two-Party (Both Medicare)	\$ 336.07
Two-Party (One Medicare)	\$ 336.07
Family (One or two Medicare)	\$ 463.39

\*\*Blue Cross/Blue Shield

*Eligibility* - A member may continue on the City's health insurance plan upon retirement if the member is drawing a pension for Normal Retirement, Early Retirement or Disability Retirement. The retiree may continue to cover any qualified dependents that were on the City's health insurance plan at the time of retirement. If the retiree's spouse or domestic partner is an active permanent City employee, the member may choose to be covered under the spouse's or domestic partner's insurance coverage. When the spouse or domestic partner retires and begins to draw a pension, both individuals will be covered as retirees under the City's health insurance policy.

A member who is a Deferred Retiree (eligible to retire upon termination but chooses to defer the commencement of a pension benefit) may choose to remain on the City's health insurance plan and pay the unreduced health insurance premium until the commencement of a pension benefit. A Deferred Retiree may also choose to terminate health insurance coverage and be allowed to rejoin the City's health insurance plan upon commencement of a pension benefit and pay the reduced health insurance premium if they are able to prove they maintained continuous health insurance coverage during the period between terminating from the City's health insurance plan and when they rejoined the City's health insurance plan.

A Long-Term Vested Participant (10 years or more service time in the City's pension plan, but not yet eligible to receive a pension benefit) may choose to remain on the City's health insurance plan at their expense. The Participant will be required to pay the unreduced health insurance premium cost until the Participant retires. If the Participant chooses to terminate the City's health insurance coverage, the Participant will no longer be eligible to participate in the OPEB Plan.

A surviving spouse of a deceased retiree may continue or join the City's health insurance plan only if the deceased retiree was enrolled in the City's health insurance plan at the time of death. The surviving spouse may join the OPEB Plan without being subject to the evidence of insurability requirements. The surviving spouse may cover any qualified dependents.

**2. OPEB PLAN INVESTMENTS**

Due to its small size, there is not a separate investment policy specifically for the assets of the RMI Trust. Chapter 2 of the Municipal Code provides that the RMI Trust invests in instruments similar to those invested in by the City's Pension Fund. There were no significant changes to the investment of the RMI Trust assets during Fiscal Year 2019. More than 5% of the RMI Trust's net position was invested in a S&P 500 index fund.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE V. OTHER INFORMATION**

**H. OTHER POST EMPLOYMENT BENEFITS (OPEB)**  
OPEB PLAN INVESTMENTS

3. NET OPEB LIABILITY

*Changes in the Net OPEB Liability* - The Plan is presenting net OPEB liability for the year ended September 30, 2020 based on the September 30, 2019 measurement date as follows (in thousands):

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at September 30, 2019	\$ 91,181	\$ 8,774	\$ 82,407
Changes for the year:			
Change in Allocation Percentages	(54)	(5)	(49)
Service Cost	1,740	-	1,740
Interest	3,387	-	3,387
Assumption Changes	11,713	-	11,713
Employer Contributions to the Trust Fund	-	2,009	(2,009)
Employer Contributions not deposited in Trust Fund	-	2,413	(2,413)
Net Investment Income	-	380	(380)
Benefit Payments	(4,587)	(2,173)	(2,414)
Benefit Payments not reimbursed by Trust Fund	-	(2,414)	2,414
Difference between expected and actual experience	(1,035)	-	(1,035)
Net Changes	<u>11,164</u>	<u>210</u>	<u>10,954</u>
Balances at September 30, 2020	<u>\$ 102,345</u>	<u>\$ 8,984</u>	<u>\$ 93,361</u>

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE V. OTHER INFORMATION**

**H. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**3. NET OPEB LIABILITY**

The total OPEB liability and contribution rates were determined by an actuarial valuation as of September 30, 2019. The total OPEB liability was rolled forward one year. The significant assumptions used were as follows:

Actuarial Cost Method	Entry Age Normal
Normal Inflation	2.25%.
Discount Rate	2.81%, the resulting Single Discount Rate based on the expected rate of return on OPEB Plan investments as of September 30, 2019 at 7.50% and the long term municipal bond rate as of September 28, 2019 at 2.75%.
Salary Increases	2.95% to 6.40%, including inflation; varies by plan type and years of service.
Retirement Age	Experience based table of rates that are specific to the plan and type of eligibility condition.
Mortality	Mortality Tables used for Regular Class and Special Risk Class members in the July 1, 2018 actuarial valuation of the Florida Retirement System, with generational projections using scale BB. They are based on the results of a statewide experience study covering the period 2008 through 2013.
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 3.7% for 2020 (based on actual premium increases), followed by 6.25% for 2021, and then gradually decreasing to an ultimate trend rate of 3.99% plus 0.46% increase to reflect the Excise Tax on High-Cost Employer Health Plans.
Aging factors to Death Expenses	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death"
Expenses	Investment expenses are net of the investment returns; and, administrative expenses are included in the premium costs.
Notes	There were no benefit changes during the year. Assumption changes reflect the following changes: The Single Discount Rate was changed from 3.88% to 2.81%. Per capita costs and premiums updated based on information provided. Assumed ultimate rate of inflation was revised from 2.5% to 2.25% and the healthcare cost trend assumption was revised to reflect that change.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE V. OTHER INFORMATION**

**H. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**3. NET OPEB LIABILITY**

Sensitivity of Net OPEB Liability to changes in the Single Discount Rate –The following presents the plan’s net OPEB liability, calculated using a Single Discount Rate of 2.81%, as well as what the plan’s net OPEB liability would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher (in thousands):

	1% Decrease 1.81	Current Single Discount Rate Assumption 2.81	1% Increase 3.81
Primary Government	\$ 107,546	\$ 93,361	\$ 81,829
Primary Government - Component Unit	146	127	111
Total	<u>\$ 107,692</u>	<u>\$ 93,488</u>	<u>\$ 81,940</u>

*Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates* - The following presents the plan’s net OPEB liability, calculated using the assumed trend rates as well as what the plan’s net OPEB liability would be if it were calculated using a trend rate that is one percent lower or one percent higher (in thousands):

	1% Decrease	Current Healthcare Cost Trend Rate Assumption	1% Increase
Primary Government	\$ 104,387	\$ 93,361	\$ 84,452
Primary Government - Component Unit	142	127	115
Total	<u>\$ 104,529</u>	<u>\$ 93,488</u>	<u>\$ 84,567</u>

OPEB Expense and Deferred Outflows/(Inflows) of Resources Related to OPEB – In accordance with GASB 75, changes in the net OPEB liability are recognized as OPEB expense in the current measurement period, except as shown below. For each of the following, a portion is recognized in OPEB expense in the current measurement period, and the balance is amortized as deferred outflows or inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors which are amortized over the average expected remaining service life of all employees that are provided with benefits through the OPEB plan, both active and inactive.
- Changes of assumptions or other inputs which are amortized over the average expected remaining service life of all employees that are provided with benefits through the OPEB plan, both active and inactive.
- Changes in proportion and differences between contributions and proportionate share of contributions which are amortized over the average expected remaining service life of all employees that are provided with benefits through the OPEB plan, both active and inactive.
- Differences between expected and actual earnings on OPEB plan investments are amortized over five years.

**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE V. OTHER INFORMATION**

**H. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**3. NET OPEB LIABILITY**

Based on a valuation date of September 30, 2019 and a measurement date of September 30, 2019, the City recognized OPEB expenses of \$4,709,531 for the year ended September 30, 2020. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to the OPEB plan from the following sources (in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ (912)	\$ (912)
Assumption Changes	10,026	(5,008)	5,018
Net Difference between projected and actual earnings on OPEB plan investments	216	(1,013)	(797)
Change in Net OPEB liability due to Change in Cost-Sharing Allocation Percentage	-	(281)	(281)
Contributions after measurement date	4,319	-	4,319
	<u>\$ 14,561</u>	<u>\$ (7,214)</u>	<u>\$ 7,347</u>

Deferred outflows of resources related to the plan of \$4,319,000, resulting from City contributions to the plan paid subsequent to the measurement date and prior to the City's fiscal year, will be recognized as a reduction of the net OPEB liability in the fiscal year ended September 30, 2021. Other amounts reported as OPEB related deferred outflows and inflows of resources will be recognized in future OPEB expense, as follows:

Year ending September 30,	Net Amount (in thousands)
2020	\$ 1
2021	1
2022	147
2023	391
2024	969
Thereafter	1,519
Total	\$ 3,028



**CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

**NOTE V. OTHER INFORMATION**

**H. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**4. FUNDING POLICY**

The contribution requirements of OPEB Plan members and the City are established and may be amended by the City Commission. These contributions are neither mandated nor guaranteed. The City has retained the right to unilaterally modify its payment for retiree health care benefits. Effective October 1, 2010, the City implemented a “cap” on employer contributions for retirees. Accordingly, the City’s subsidy was frozen at the 2010 levels, and retirees must absorb all future premium rate increases.

**I. DERIVATIVE INSTRUMENTS**

The contracts are recorded at fair value on the Statement of Net Assets as they have been determined to qualify as derivative instruments under GASB Statement No. 53, “Accounting and Financial Reporting for Derivative Instruments”. The fair value balances and notional amounts of derivative instruments, all of which are accounted for within the City’s business-type activities, as of September 30, 2020, and the changes in fair value of such derivative instruments for the year then ended, are as follows (amounts in thousands):

	Changes in Fair Value		Fair Value at September 30, 2020		
	Classification	Amount	Classification	Amount	Notional
Cash Flow Hedges:					
Commodity Forward – Natural Gas	Deferred Inflows of Resources	(\$3,347)	Derivative Instrument	\$3,347	71,670,000 MMBTUs

The fair values of the forward contracts are estimated based upon the present value of their estimated cash flows. For FY 2021 - 2024 the City has hedged various volumes Over-the-Counter (OTC) with BP Energy Company, J. Aron & Company LLC and Shell Trading Risk Management, LLC & Conoco Phillips Company. For FY 2021 only, the City hedged on the CME exchange with Futures Commission Merchant (FCM), ADM Investor Services Inc. (ADM). Counterparty S&P credit ratings are as follows: BP Energy Company: A-, J. Aron: BBB+, Shell Trading Risk Management: A+, Conoco Phillips Company: A and “ADM”: A, as of 9/30/20. Positions with ADM are cleared on a daily basis, so neither party incurs credit risk for those transactions.

The following table displays the objectives and terms of the City’s derivative instruments outstanding as of September 30, 2020:

Type	Objective	Effective Date	Maturity Date	Terms
Commodity Forward Contract	Stabilize cash flows due to market price volatility related to expected purchases of natural gas.	Various	Various: October 2019 - September 2023	Pay various prices per MMBTU; settlement based on the Henry Hub index price on the expiration date for natural gas contracts.

**CITY OF TALLAHASSEE, FLORIDA**

**NOTES TO FINANCIAL STATEMENTS**

September 30, 2020

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**NOTE V. OTHER INFORMATION**

**J. CONTINGENCY**

**Cascade Park Superfund Site**

The City of Tallahassee (City) excavated approximately 85,000 tons of contaminated soil from the Cascades Park site in 2005-2006 pursuant to the requirements of the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA or Superfund). Blueprint 2000, as part of park construction activities, conducted additional excavation and contaminated soil disposal. Despite these efforts, residual groundwater and soil contamination remained at the site. As a result, in December 2011, the City as the CERCLA “responsible party” and the U.S. Environmental Protection Agency (EPA) entered into a new Settlement Agreement that required the City to determine the most appropriate remedial technology to address the subsurface contamination and make recommendations to the EPA on how to move forward. In accordance with the Settlement Agreement, and as part of this evaluation, a field-scale pilot injection study was completed in February 2013. Following the pilot study, the City finalized its recommendations which were formally submitted in the form of a Draft Feasibility Study Report in February 2014, and continued annual groundwater monitoring. Throughout 2017 and into 2018, the City, the Florida Department of Environmental Protection and the EPA met to discuss the results of the work completed to date, including the annual monitoring results. Based on the data, which demonstrated that unacceptable site risks posed by soil, sediment, and groundwater were all successfully eliminated through the remedial actions, in July 2018 the EPA issued a Proposed Plan, proposing a “No Action” Record of Decision (ROD). On February 4, 2019, the EPA issued the ROD, determining that no further action is necessary to protect public health, welfare or the environment, and concluding that no further action is required to clean up the Cascades Park Superfund Site. This determination concludes a nearly 15-year long cleanup effort by the City to remediate contamination associated with the site’s manufactured gas plant and landfill, which operated from the late 1800s to the mid-1900s. The issuance of the No Action ROD means that no further assessment, remediation or monitoring work is required by the City, thereby allowing for official regulatory closure. As mandated, the City will be liable for any future direct and indirect costs incurred by the EPA associated with the site. Other than EPA costs, and well abandonment expenses, no additional costs are expected for subsequent years following official site closure.

## **CITY OF TALLAHASSEE, FLORIDA**

NOTES TO FINANCIAL STATEMENTS  
September 30, 2020

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### **NOTE V. OTHER INFORMATION**

#### **K. RELATED PARTY TRANSACTIONS**

Related party transactions during the year ended September 30, 2020 included the following:

- In the current year, the City contributed to the Blueprint's Office of Economic Vitality (OEV) \$193,492 to fund operations.
- The City paid the following contributions to the Consolidated Dispatch Agency:
  - a. \$5,563,745 for operations.
  - b. \$312,300 for Fire/EMS revenue.
- The City paid \$1,280,000 to Blueprint Intergovernmental Agency for the Northeast Corridor Connector Bannerman Road Project during the fiscal year. The funding for this contribution came from the City's Significant Benefit District 1 concurrency funds comprised of fees paid by developers to mitigate excess traffic within a specific geographic area.
- In fiscal year 2020, the City donated \$15,000 to the Downtown Improvement Authority for its Downtown Marketplace through the Community Human Services Partnership sponsorship program.
- The City charges fees for administrative services to the Consolidated Dispatch Agency, Blueprint Intergovernmental Agency, and the Capital Region Transportation Planning Agency. For the year ended September 30, 2020, the City charged fees of \$1,422,007, \$180,339, and \$80,900, respectively.
- As of September 30, 2020, the City was owed \$795,757 by the Consolidated Dispatch Agency, \$2,641,195 by the Blueprint Intergovernmental Agency, \$525,772 by the Capital Region Transportation Planning Agency, and \$750 from the Downtown Improvement Authority.
- The City and Blueprint Intergovernmental Agency entered an interlocal agreement whereby Blueprint would allocate a portion of their sales tax collections to the City for specific uses including parks and recreation operating costs, Starmetro enhancements, water quality, sidewalks, and airport growth and development. Blueprint paid the City \$3,894,375 under this agreement in the fiscal year ended September 30, 2020.

#### **L. SUBSEQUENT EVENTS**

##### **TAXABLE PUBLIC IMPROVEMENT REVENUE NOTE**

On October 1, 2020, the City entered into a taxable loan in the amount of \$7,310,000 with Key Bank to reimburse the City for the acquisition of the Northwood Centre property. The Note bears interest at a rate of 1.43%, with interest payments due annually on October 1 from 2021 through 2025. The principal is due in a balloon payment on October 1, 2025. The Note may be prepaid in whole or in part at any time upon notice of 21 business days to Key Bank. The Note is payable and secured by the City's pledge to budget and appropriate the debt service payments.



**CITY OF  
TALLAHASSEE**

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# REQUIRED SUPPLEMENTARY INFORMATION

## THIS SUBSECTION CONTAINS THE FOLLOWING:

Budgetary Comparison Schedule-General Fund

Note to Required Supplementary Information-Budgetary Comparison Schedule-General Fund

Schedule of Changes in the Employer's Net Pension Liability and Related Ratios - General Employees

Schedule of Net Pension Liability by Employer - General Employees

Schedule of Contributions - General Employees

Notes to Schedule of Contributions - General Employees

Schedule of Changes in the Employer's Net Pension Liability and Related Ratios - Police Officers

Schedule of Contributions - Police Officers

Notes to Schedule of Contributions - Police Officers

Schedule of Changes in the Employer's Net Pension Liability and Related Ratios - Firefighters

Schedule of Contributions - Firefighters

Notes to Schedule of Contributions - Firefighters

Schedule of Investment Returns - Pension Plans

Schedule of Changes in the Net OPEB Liability and Related Ratios

Schedule of the Net OPEB Liability

Notes to Schedule of Net OPEB Liability

Schedule of Contributions - OPEB

Notes to Schedule of Contributions - OPEB

Schedule of Investment Returns - OPEB

**CITY OF TALLAHASSEE, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**Budgetary Comparison Schedule**  
**General Fund**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**  
**(Unaudited)**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		Positive (Negative)
Budgetary Fund Balance - October 1	\$ 239	\$ 239	\$ 239	\$ -
Resources				
Taxes	71,645	71,645	71,582	(63)
Licenses and Permits	1,312	1,312	971	(341)
Intergovernmental Revenues	20,514	20,196	18,239	(1,957)
Charges for Services	9,513	9,452	8,832	(620)
Fines and Forfeitures	775	775	675	(100)
Interest Earned	588	588	310	(278)
Miscellaneous	11,544	11,554	12,244	690
Transfers from Other Funds	45,519	45,519	48,589	3,070
Amounts Available for Appropriations	<u>161,649</u>	<u>161,280</u>	<u>161,681</u>	<u>401</u>
Charges to Appropriations				
General Government	25,299	26,572	25,115	1,457
Public Safety	60,149	59,509	60,181	(672)
Transportation	15,301	15,128	15,976	(848)
Human Services	4,895	4,325	4,977	(652)
Economic Development	360	361	388	(27)
Physical Environment	3,492	3,450	2,944	506
Culture and Recreation	20,676	20,511	18,854	1,657
Transfers to Other Funds	31,477	31,424	32,845	(1,421)
Total Charges to Appropriations	<u>161,649</u>	<u>161,280</u>	<u>161,280</u>	<u>-</u>
Budgetary Fund Balance - September 30	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 401</u>	<u>\$ 401</u>

**CITY OF TALLAHASSEE, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
Note to Required Supplementary Information  
General Fund  
September 30, 2020  
(in thousands)  
(Unaudited)**

Explanation of Differences between Budgetary Inflows and Outflows and GAAP  
Revenues/Transfers In and Expenditures/Transfers Out

Inflows of Resources

Actual amounts (budgetary basis) available for appropriation from the budgetary comparison schedule.	\$ 161,681
Differences - budget to GAAP	
The fund balance at the beginning of the year is a budgetary resource but is not a current year revenue for financial reporting purposes.	(239)
The increase in the fair market value of investments is an increase in revenue for financial reporting purposes but is not considered a budgetary inflow.	221
The revenues of the City's Deficiency Reserve and Scholarship Reserve are current year revenues for reporting purposes but are not considered budgetary inflows.	31,437
Current year nonbudgeted transfer is treated as revenue for financial reporting purposes but not as a budgetary inflow.	70
Miscellaneous items treated as budgetary inflows but not as revenues for financial reporting purposes.	(2,537)
Miscellaneous items treated as revenues for financial reporting purposes but not as budgetary inflows	<u>9</u>
Total Revenues and Other Financing Sources as reported on the statement of revenues, expenditures, and changes in fund balances.	<u><u>\$ 190,642</u></u>

Outflows of Resources

Actual amounts (budgetary basis) total charges to appropriations from the budgetary comparison schedule.	\$ 161,280
Difference - budget to GAAP	
The expenditures of the City's Deficiency Reserve and Scholarship reserve are current year expenditures for reporting purposes but are not considered budgetary outflows.	11,280
Current year nonbudgeted transfer is treated as expense for financial reporting purposes but not as a budgetary outflow.	1,023
Miscellaneous items treated as budgetary outflows but not as expenditures for financial reporting purposes.	(2,980)
Miscellaneous items treated as expenditures for financial reporting purposes but not as budgetary outflows.	<u>21</u>
Total Expenditures and Other Financing Uses as reported on the statement of revenues, expenditures, and changes in fund balances.	<u><u>\$ 170,624</u></u>

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS -**  
**GENERAL EMPLOYEES PENSION PLAN**  
**(BASED ON MEASUREMENT PERIOD ENDING SEPTEMBER 30, 2020)**  
**Fiscal Year Ending September 30**  
**(in thousands)**  
**(Unaudited)**

	2020	2019	2018	2017	2016	2015	2014
Total pension liability							
Service Cost	\$ 18,012	\$ 16,845	\$ 15,916	\$ 15,008	\$ 14,964	\$ 14,592	\$ 16,333
Interest	96,509	92,484	86,053	78,568	74,426	71,570	70,460
Benefit Changes	(4,776)	-	118	-	-	-	-
Difference between actual & expected experience	9,403	43,132	11,976	17,064	-	(24,196)	-
Assumption Changes	-	19,989	14,262	54,077	-	-	-
Benefit Payments	(66,804)	(62,578)	(58,587)	(54,634)	(50,887)	(47,928)	(44,510)
Refunds	(578)	(485)	(262)	(269)	(312)	(241)	(385)
Net Change in Total Pension Liability	51,766	109,387	69,476	109,814	38,191	13,797	41,898
Total Pension Liability - Beginning	1,297,843	1,188,456	1,118,980	1,009,166	970,975	957,178	915,280
Total Pension Liability - Ending (a)	<u>\$1,349,609</u>	<u>\$1,297,843</u>	<u>\$1,188,456</u>	<u>\$1,118,980</u>	<u>\$1,009,166</u>	<u>\$ 970,975</u>	<u>\$ 957,178</u>
Plan Fiduciary Net Position							
Contributions - Employer	\$ 26,693	\$ 21,927	\$ 18,801	\$ 14,486	\$ 14,591	\$ 16,537	\$ 16,110
Contributions - Other	3	7	13	356	-	23	92
Contributions - Member	6,171	6,119	5,560	5,160	4,523	4,719	4,607
Net Investment Income	75,990	47,306	94,722	127,148	85,979	9,640	89,958
Benefits Payments	(66,804)	(62,578)	(58,587)	(54,634)	(50,887)	(47,928)	(44,510)
Refunds	(578)	(485)	(262)	(269)	(312)	(241)	(385)
Administrative Expense	(606)	(1,112)	(493)	(1,214)	(705)	(637)	(668)
Other - Reallocation of Prior Years' Investment Earnings	8,158	-	-	-	-	-	-
Net Change in Plan Fiduciary Net Position	49,027	11,184	59,754	91,033	53,189	(17,887)	65,204
Plan Fiduciary Net Position - Beginning	1,145,742	1,134,558	1,074,804	983,771	930,582	948,469	883,265
Plan Fiduciary Net Position - Ending (b)	<u>\$1,194,769</u>	<u>\$1,145,742</u>	<u>\$1,134,558</u>	<u>\$1,074,804</u>	<u>\$ 983,771</u>	<u>\$ 930,582</u>	<u>\$ 948,469</u>
Net Pension Liability - Ending (a) - (b)	<u>\$ 154,840</u>	<u>\$ 152,101</u>	<u>\$ 53,898</u>	<u>\$ 44,176</u>	<u>\$ 25,395</u>	<u>\$ 40,393</u>	<u>\$ 8,709</u>
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	88.53 %	88.28 %	95.46 %	96.05 %	97.48 %	95.84 %	99.09 %
Covered Payroll	\$ 112,334	\$ 106,445	\$ 100,986	\$ 110,835	\$ 111,638	\$ 108,866	\$ 106,057
Net Pension Liability as a Percentage of Covered Payroll	137.84 %	142.89 %	53.37 %	39.86 %	22.75 %	37.10 %	8.21 %

*Note: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.*



**CITY OF TALLAHASSEE, FLORIDA**

**SCHEDULE OF NET PENSION LIABILITY BY EMPLOYER - GENERAL EMPLOYEES  
(BASED ON MEASUREMENT PERIOD ENDING SEPTEMBER 30, 2020)  
(in thousands)  
(Unaudited)**

Fiscal year ending September 30, 2020	<u>BLUEPRINT</u>	<u>CRTPA</u>	<u>CDA</u>	<u>CITY OF TALLAHASSEE</u>	<u>GENERAL EMPLOYEES TOTAL</u>
Total Pension Liability - Beginning	\$ 13,168	\$ 4,877	\$ 44,771	\$ 1,235,027	\$ 1,297,843
Total Pension Liability - Ending (a)	\$ 20,761	\$ 5,010	\$ 46,832	\$ 1,277,006	\$ 1,349,609
Plan Fiduciary Net Position - Beginning	\$ 11,625	\$ 4,305	\$ 39,524	\$ 1,090,288	\$ 1,145,742
Plan Fiduciary Net Position - Ending (b)	\$ 18,379	\$ 4,435	\$ 41,459	\$ 1,130,496	\$ 1,194,769
Net Pension Liability - Ending (a) - (b)	\$ 2,382	\$ 575	\$ 5,373	\$ 146,510	\$ 154,840
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	88.53 %	88.52 %	88.53 %	88.53 %	88.53 %
Covered Payroll	\$ 1,728	\$ 417	\$ 3,898	\$ 106,291	\$ 112,334
Net Pension Liability as a percentage of Covered Payroll	137.85 %	137.89 %	137.84 %	137.84 %	137.84 %
<u>Allocation Determination*</u>					
Allocation Percentage Prior Year	1.01 %	0.38 %	3.45 %	95.16 %	100.00 %
Allocation Percentage Current Year	1.54 %	0.37 %	3.47 %	94.62 %	100.00 %

\*The Total Pension Liability, the Plan Fiduciary Net Position, and the Net Pension Liability are allocated by department based on the covered payroll for each department.

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF CONTRIBUTIONS - GENERAL EMPLOYEES**  
**Last Ten Fiscal Years**  
**(in thousands)**  
**(Unaudited)**

Fiscal Year Ending September 30,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2011	\$ 10,408	\$ 10,408	\$ -	\$ 97,362	10.69 %
2012	10,523	10,523	-	95,577	11.01
2013	14,335	14,335	-	99,067	14.47
2014	16,110	16,110	-	106,057	15.19
2015	16,537	16,537	-	108,866	15.19
2016	14,591	14,591	-	111,638	13.07
2017	14,486	14,486	-	110,835	13.07
2018	18,713	18,801	-	100,986	18.62
2019	21,927	21,927	(88)	106,445	20.60
2020	26,693	26,693	-	112,334	23.76

**NOTES TO SCHEDULE OF CONTRIBUTIONS - GENERAL EMPLOYEES**

**Valuation Date:** October 1, 2018  
**Measurement Date:** September 30, 2020

*Notes: Actuarially determined contribution rates are calculated as of October 1, 2018 for the fiscal year ended September 30, 2020. The actuarially determined contribution is projected to the contribution year using conventional actuarial projection methods.*

**Methods and Assumption Used to Determine Contribution Rates:**

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Pay (with 1.09% payroll growth assumption), Closed
Remaining Amortization Period	30 years
Asset Valuation Method	20% of the difference between expected actuarial value (based on assumed return) and market value is recognized each year with 20% corridor around market value
Inflation	2.5%
Salary Increases	A range of 2.95% to 5.00%, depending on completed years of service, including inflation
Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition
Mortality	RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortality Table for Annuitants (for postretirement mortality) with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 50% blue collar adjustment and a 50% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment.

**Other Information:**

Notes See Discussion of Valuation Results in the October 1, 2018 Actuarial Valuation Report dated May 16, 2019.

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF CHANGES IN EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS**  
**POLICE OFFICERS**  
**(BASED ON MEASUREMENT PERIOD ENDING SEPTEMBER 30, 2020)**  
**Fiscal Year Ending September 30**  
**(in thousands)**  
**(Unaudited)**

	2020	2019	2018	2017	2016	2015	2014
Total pension liability							
Service Cost	\$ 7,178	\$ 6,858	\$ 6,777	\$ 6,031	\$ 5,573	\$ 5,570	\$ 6,094
Interest	30,192	28,820	27,583	25,451	23,784	22,775	21,635
Benefit Changes	-	-	(5,904)	-	-	-	-
Difference between actual & expected experience	1,907	6,042	3,283	8,041	-	1,263	-
Assumption Changes	-	4,893	4,776	11,610	-	-	-
Benefit Payments	(19,873)	(18,729)	(17,606)	(16,699)	(15,737)	(14,684)	(12,638)
Refunds	(90)	(210)	(184)	(105)	(156)	(64)	(151)
Net Change in Total Pension Liability	19,314	27,674	18,725	34,329	13,464	14,860	14,940
Total Pension Liability - Beginning	403,459	375,785	357,060	322,731	309,267	294,407	279,467
Total Pension Liability - Ending (a)	<u>\$ 422,773</u>	<u>\$ 403,459</u>	<u>\$ 375,785</u>	<u>\$ 357,060</u>	<u>\$ 322,731</u>	<u>\$ 309,267</u>	<u>\$ 294,407</u>
Plan Fiduciary Net Position							
Contributions - Employer	\$ 8,905	\$ 8,304	\$ 8,326	\$ 6,996	\$ 6,585	\$ 5,940	\$ 5,779
Contributions - Non-Employer Contributing Entity	1	2	4	109	-	6	26
Contributions - Member	3,369	3,187	3,451	3,483	3,230	3,104	2,808
Net Investment Income	21,789	15,073	29,685	39,016	25,772	2,843	26,199
Benefits Payments	(19,873)	(18,729)	(17,606)	(16,699)	(15,737)	(14,684)	(12,638)
Refunds	(90)	(210)	(184)	(105)	(156)	(64)	(151)
Administrative Expense	(173)	(500)	(153)	(369)	(200)	(187)	(192)
Other - Reallocation of Prior Years' Investment Earnings	(13,119)	-	-	-	-	-	-
Net Change in Plan Fiduciary Net Position	809	7,127	23,523	32,431	19,494	(3,042)	21,831
Plan Fiduciary Net Position - Beginning	342,855	335,728	312,205	279,774	260,280	263,322	241,491
Plan Fiduciary Net Position - Ending (b)	<u>\$ 343,664</u>	<u>\$ 342,855</u>	<u>\$ 335,728</u>	<u>\$ 312,205</u>	<u>\$ 279,774</u>	<u>\$ 260,280</u>	<u>\$ 263,322</u>
Net Pension Liability - Ending (a) - (b)	\$ 79,109	\$ 60,604	\$ 40,057	\$ 44,855	\$ 42,957	\$ 48,987	\$ 31,085
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	81.29 %	84.98 %	89.34 %	87.44 %	86.69 %	84.16 %	89.44 %
Covered Payroll	\$ 27,031	\$ 26,071	\$ 26,235	\$ 27,170	\$ 25,573	\$ 25,559	\$ 24,865
Net Pension Liability as a Percentage of Covered Payroll	292.66 %	232.46 %	152.69 %	165.09 %	167.98 %	191.66 %	125.02 %

*Note: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.*

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF CONTRIBUTIONS - POLICE OFFICERS**  
(in thousands)  
(Unaudited)

Fiscal Year Ending September 30,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll	%
2011	\$ 4,228	\$ 4,228	\$ -	\$ 22,067	19.16	%
2012	4,251	4,251	-	21,958	19.36	
2013	4,787	4,787	-	22,548	21.23	
2014	5,779	5,779	-	24,865	23.24	
2015	5,940	5,940	-	25,559	23.24	
2016	6,585	6,585	-	25,573	25.75	
2017	6,996	6,996	-	27,170	25.75	
2018	8,238	8,326	(88)	26,235	31.74	
2019	8,304	8,304	-	26,071	31.85	
2020	8,905	8,905	-	27,031	32.94	

**NOTES TO SCHEDULE OF CONTRIBUTIONS - POLICE OFFICERS**

**Valuation Date:** October 1, 2018

**Measurement Date:** September 30, 2020

*Notes: Actuarially determined contribution rates are calculated as of October 1 2018 for the fiscal year ended September 30, 2020. The actuarially determined contribution is projected to the contribution year using conventional actuarial projection methods.*

**Methods and Assumption Used to Determine Contribution Rates:**

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Pay (with 3.46% payroll growth assumption), Closed
Remaining Amortization Period	30 years
Asset Valuation Method	20% of the difference between expected actuarial value (based on assumed return) and market value is recognized each year with 20% corridor around market value
Inflation	2.5%
Salary Increases	A range of 4.5% to 6.4%, depending on completed years of service, including inflation
Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition
Mortality	RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortality Table for Annuitants (for postretirement mortality) with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment.

**Other Information:**

Notes See Discussion of Valuation Results in the October 1, 2018 Actuarial Valuation Report dated May 16, 2019.

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF CHANGES IN EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS -**  
**FIREFIGHTERS**  
**(BASED ON MEASUREMENT PERIOD ENDING SEPTEMBER 30, 2020)**  
**Fiscal Year Ending September 30**  
**(in thousands)**  
**(Unaudited)**

	2020	2019	2018	2017	2016	2015	2014
Total pension liability							
Service Cost	\$ 4,636	\$ 4,310	\$ 4,000	\$ 3,863	\$ 3,564	\$ 3,288	\$ 3,987
Interest	21,357	20,412	19,312	17,968	16,774	16,205	15,438
Benefit Changes	-	-	(1,850)	-	-	-	-
Difference between actual & expected experience	2,063	4,784	3,136	8,020	-	2,783	-
Assumption Changes	-	4,930	4,590	9,978	-	-	-
Benefit Payments	(15,960)	(15,275)	(14,772)	(13,669)	(12,701)	(12,074)	(11,042)
Refunds	(155)	(339)	(50)	(65)	(65)	(5)	(90)
Net Change in Total Pension Liability	11,941	18,822	14,366	26,095	7,572	10,197	8,293
Total Pension Liability - Beginning	286,119	267,297	252,931	226,836	219,264	209,067	200,774
Total Pension Liability - Ending (a)	<u>\$ 298,060</u>	<u>\$ 286,119</u>	<u>\$ 267,297</u>	<u>\$ 252,931</u>	<u>\$ 226,836</u>	<u>\$ 219,264</u>	<u>\$ 209,067</u>
Plan Fiduciary Net Position							
Contributions - Employer	\$ 6,443	\$ 5,735	\$ 5,001	\$ 4,970	\$ 4,671	\$ 4,104	\$ 3,894
Contributions - Non-Employer Contributing Entity	1	1	3	66	-	4	17
Contributions - Member	3,384	2,999	2,862	3,270	3,092	2,774	2,398
Net Investment Income	14,654	8,831	17,675	23,810	15,933	1,782	16,635
Benefits Payments	(15,960)	(15,275)	(14,772)	(13,669)	(12,701)	(12,074)	(11,042)
Refunds	(155)	(339)	(50)	(65)	(65)	(5)	(90)
Administrative Expense	(117)	(310)	(92)	(227)	(124)	(117)	(124)
Other - Reallocation of Prior Years' Investment Earnings	4,961	-	-	-	-	-	-
Net Change in Plan Fiduciary Net Position	13,211	1,642	10,627	18,155	10,806	(3,532)	11,688
Plan Fiduciary Net Position - Beginning	217,526	215,884	205,257	187,102	176,296	179,828	168,140
Plan Fiduciary Net Position - Ending (b)	<u>\$ 230,737</u>	<u>\$ 217,526</u>	<u>\$ 215,884</u>	<u>\$ 205,257</u>	<u>\$ 187,102</u>	<u>\$ 176,296</u>	<u>\$ 179,828</u>
Net Pension Liability - Ending (a) - (b)	<u>\$ 67,323</u>	<u>\$ 68,593</u>	<u>\$ 51,413</u>	<u>\$ 47,674</u>	<u>\$ 39,734</u>	<u>\$ 42,968</u>	<u>\$ 29,239</u>
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	77.41 %	76.03 %	80.77 %	81.15 %	82.48 %	80.40 %	86.01 %
Covered Payroll	\$ 15,806	\$ 15,545	\$ 15,097	\$ 18,774	\$ 17,645	\$ 16,280	\$ 15,446
Net Pension Liability as a Percentage of Covered Payroll	425.93 %	441.25 %	340.55 %	253.94 %	225.19 %	263.93 %	189.30 %

*Note: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.*

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF CONTRIBUTIONS - FIREFIGHTERS**  
(in thousands)  
(Unaudited)

Fiscal Year Ending September 30,	Actuarially Determined Contribution	Actual Contribution*	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2011	\$ 3,022	\$ 3,022	\$ -	\$ 13,401	22.55 %
2012	3,024	3,024	-	12,373	24.44
2013	3,154	3,154	-	12,718	24.80
2014	3,894	3,894	-	15,446	25.21
2015	4,104	4,104	-	16,280	25.21
2016	4,671	4,671	-	17,645	26.47
2017	4,970	4,970	-	18,774	26.47
2018	4,700	5,001	(301)	15,097	33.13
2019	5,735	5,735	-	15,545	36.89
2020	6,443	6,443	-	15,806	40.76

\* The actual contributions are the same as contractually required contributions for participating cost sharing employers.

**NOTES TO SCHEDULE OF CONTRIBUTIONS - FIREFIGHTERS**

**Valuation Date:** October 1, 2018  
**Measurement Date:** September 30, 2020

*Notes: Actuarially determined contribution rates are calculated as of October 1, 2018, for the fiscal year ended September 30, 2020*

**Methods and Assumption Used to Determine Contribution Rates:**

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Pay (with 3.5% payroll growth assumption), Closed
Remaining Amortization Period	30 years
Asset Valuation Method	20% of the difference between expected actuarial value (based on assumed return) and market value is recognized each year with 20% corridor around market value
Inflation	2.5%
Salary Increases	A range of 4.40% to 5.75%, depending on completed years of service, including inflation
Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition
Mortality	RP-2000 Combined Healthy Participant Mortality Table (for pre-retirement mortality) and the RP-2000 Mortality Table for Annuitants (for postretirement mortality) with mortality improvements projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 90% blue collar adjustment and a 10% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment.

**Other Information:**

Notes See Discussion of Valuation Results in the October 1, 2018 Actuarial Valuation Report dated May 16, 2019.

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF INVESTMENT RETURNS - PENSION PLANS**  
**For the Fiscal Year Ended September 30**  
**(Unaudited)**

<u>Year</u>	<u>Annual money-weighted rate of return, net of investment expenses</u>
2011	-0.26
2012	20.85
2013	14.65
2014	10.34
2015	0.29
2016	9.04
2017	13.12
2018	8.58
2019	3.73
2020	5.80

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIO**  
**For the Fiscal Year Ended September 30**  
**(in thousands)**  
**(Unaudited)**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Total OPEB Liability				
Service cost	2,288	2,064	2,375	2,468
Interest on the total OPEB liability	2,942	3,545	3,334	3,041
Differences between expected and actual experience	(800)	(74)	-	-
Change of assumptions	(59)	12,851	(3,480)	(5,015)
Benefit payments	(4,366)	(4,635)	(4,851)	(4,412)
Net change in total OPEB liability	<u>5</u>	<u>13,751</u>	<u>(2,622)</u>	<u>(3,918)</u>
Total OPEB liability - beginning	<u>105,355</u>	<u>91,604</u>	<u>94,226</u>	<u>98,144</u>
Total OPEB liability - ending (a)	<u>105,360</u>	<u>105,355</u>	<u>91,604</u>	<u>94,226</u>
Plan Fiduciary Net Pension				
Employer Contributions to the OPEB Trust Fund	2,033	2,031	2,017	2,015
Employer Contributions not deposited in OPEB Trust Fund	2,216	2,439	2,673	-
OPEB plan net investment income	1,364	385	1,447	1,273
Benefit payments	(2,150)	(2,196)	(2,177)	(2,170)
Benefit payments not reimbursed by the OPEB Trust Fund	(2,216)	(2,439)	(2,673)	-
Other (Adjustment to prior year)	-	-	1	-
Net change in plan fiduciary net position	<u>1,247</u>	<u>220</u>	<u>1,286</u>	<u>1,118</u>
Plan fiduciary net position - beginning	<u>9,080</u>	<u>8,860</u>	<u>7,574</u>	<u>6,456</u>
Plan fiduciary net position - ending (b)	<u>10,327</u>	<u>9,080</u>	<u>8,860</u>	<u>7,574</u>
Net OPEB liability - ending (a) - (b)	<u>95,033</u>	<u>96,275</u>	<u>82,744</u>	<u>86,652</u>
Plan fiduciary net position as a % of the total OPEB liability	9.80	8.62	9.67	8.04
Covered-Employee payroll	151,273	151,093	153,725	149,247
Net OPEB liability as a % of covered-employee payroll	62.82	63.72	53.83	58.06

Note: Covered-Employee Payrolls presented above are estimates based on the data submitted for valuation purposes. GASB Statement 75 defined Covered-Employee payroll as the payroll of employees that are provided with OPEB through the OPEB plan, including employees terminating during the measurement period.



**CITY OF TALLAHASSEE, FLORIDA  
SCHEDULE OF NET OPEB LIABILITY  
(in thousands)  
(Unaudited)**

FY Ending September 30,	Total OPEB Liability	Plan Net Position	Net OPEB Liability	Plan Net Position as a % of Total OPEB Liability	Covered- Employee Payroll	Net OPEB Liability as a % of Covered Payroll
2017	\$ 94,226	\$ 7,574	\$ 86,652	8.04 %	\$ 149,247	58.06 %
2018	91,604	8,860	82,744	9.67 %	153,725	53.83 %
2019	105,355	9,080	96,275	8.62 %	151,093	63.72 %
2020	105,360	10,327	95,033	9.80 %	151,273	62.82 %

**NOTES TO SCHEDULE OF NET OPEB LIABILITY**

<b>Valuation date:</b>	September 30, 2019
<b>Measurement Date:</b>	September 30, 2020
<b>Roll-Forward Procedures::</b>	The total OPEB Liability was rolled forward twelve months from the Valuation Date to the Measurement Date using standard actuarial techniques.
<b>Methods and Assumptions Used to Determine Net OPEB Liability::</b>	
Actuarial Cost Method	Entry Age Normal.
Inflation	2.5%.
Discount Rate	2.48%, the resulting Single Discount Rate based on the expected rate of return on OPEB plan investments as of September 30, 2020 at 7.50% and the long-term municipal bond rate as of September 30, 2020 at 2.41%.
Salary Increases	2.95% to 6.40%, including inflation; varies by plan type and years of service.
Retirement Age	Experience-based table of rates that are specific to the plan and type of eligibility condition.
Mortality	Mortality Table used for Regular Class and Special Risk Class members in the July 1, 2018 actuarial valuation of the Florida Retirement System, with generational projections using scale BB. They are based on the results of a statewide experience study covering the period 2008 through 2013.
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 3.7% for 2020 (based on actual premium increase), followed by 6.25% for 2021, and then gradually decreasing to an ultimate trend rate of 3.99.
Aging factors Expenses	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death". Investment expenses are net of the investment returns; and, Administrative expenses are included in the per capital health cost.
<b>Other Information:</b>	
Notes	There were no benefit changes during the year. The following assumption changes have been reflected in the Schedule of Changes in the Total OPEB Liability for the measurement period ending September 30, 2020: -The Single Discount Rate from the beginning of the year at 2.79% is changed to the end of the year at 2.48% (the resulting Single Discount Rate based on the expected rate of return on OPEB plan investments as of September 30, 2020 at 7.50% and the long-term municipal bond rate as of September 30, 2020 at 2.41%). -Healthcare cost trend assumption was revised to reflect the removal of the additional trend to model the excise ("Cadillac") tax. -All other assumption changes reflected in the September 30, 2019 OPEB Actuarial Valuation Report dated September 30, 2020, which include: -Assumed ultimate rate of inflation was revised from 2.5% to 2.25% and the healthcare cost trend assumption was also revised to reflect that change. -Per capita costs and premium amounts were revised to reflect premium rates adopted for the 2019 plan year. For more details on these assumption changes, refer to sections E and G of the September 30, 2019 OPEB Actuarial Valuation Report.

*Note: Schedule is intended to show information for ten years. Additional years will be displayed as the information becomes available.*

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF CONTRIBUTIONS - OPEB**  
(in thousands)  
(Unaudited)

FY ending September 30,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2017	\$ 5,323	\$ 2,015	\$ 3,308	\$ 149,247	1.35 %
2018	5,567	2,017	3,550	153,725	1.31 %
2019	5,377	2,031	3,346	151,093	1.34 %
2020	6,070	2,033	4,037	151,273	1.34 %

**NOTES TO SCHEDULE OF CONTRIBUTIONS - OPEB**

**Valuation date:** September 30, 2019

*Notes: Actuarially determined contribution rates are calculated as of October 1, which is the beginning of the year in which contributions are made and reported.*

**Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial cost method	Entry Age Normal.
Amortization method	Level Percentage of Payroll, Closed.
Remaining Amortization Period	25 years.
Asset Valuation Method	Market Value.
Inflation	2.25%.
Salary increases	2.95% to 6.40%, including inflation; varies by plan type and years of service.
Investment rate of return	2.81%, the resulting Single Discount Rate based on the expected rate of return on OPEB plan investment as of September 30, 2019 at 7.50% and the long-term municipal bond rate as of September 30, 2019 at 2.75%.
Retirement Age	Experience-based table of rates that are specific to the plan and type of eligibility condition.
Mortality	Mortality Tables used for Regular Class and Special Risk Class members in the July 1, 2018 actuarial valuation of the Florida Retirement System, with generational projections using scale BB. They are based on the results of a statewide experience study covering the period 2008 through 2013. Based on the Getzen Model, with trend starting at 3.7% for 2020 (based on actual premium increases), followed by 6.25% for 2021, and then gradually decreasing to an ultimate trend rate of 3.99% plus 0.46% increase to reflect the Excise Tax on High-Cost Employer Health Plans.
Health Care Trend Rates	
Aging factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death".
Expenses	Investment expenses are net of the investment returns; and, Administrative expenses are included in the per capita health costs.

**Other Information:**

Notes: There were no benefit changes during the year.

*Note: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.*

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF INVESTMENT RETURNS - OPEB**  
**(Unaudited)**

<u>FY Ending September 30,</u>	<u>Annual Return*</u>	
2017	18.68	%
2018	17.87	%
2019	4.27	%
2020	15.10	%

\* Estimated Annual money-weighted rate of return, net of investment expenses.

*Note: Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.*



**CITY OF  
TALLAHASSEE**

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## **COMBINING FINANCIAL STATEMENTS**

These basic financial statements provide a summary overview of the financial position of all funds and account groups as well as the operating results of all funds. They also serve as an introduction to the more detailed statements and schedules that follow in subsequent sections:

**Nonmajor Governmental Funds**

**Nonmajor Enterprise Funds**

**Internal Service Funds**

**Fiduciary Funds**

**Capital Assets Used in the Operation of Governmental Funds**



**CITY OF  
TALLAHASSEE**

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## **NONMAJOR GOVERNMENTAL FUNDS**

<b>Special Projects</b>	Accounts for federal, state and local grants. These grants include but are not limited to the Community Development Block Grant, the Neighborhood Stabilization Program, the Homeless Prevention and Rapid Re-Housing Program, Emergency Shelter Grants, the HOME program and other miscellaneous grants. This fund includes other miscellaneous items that are to be used for general government purposes that are not appropriated in another fund.
<b>Law Enforcement</b>	For the accounting of state and federal forfeitures received by the City as prescribed by Florida Statutes. Also included: the Federal Law Enforcement Block Grant revenues and expenditures; and Second Dollar funding revenues received from the County who collects fines from citizens guilty of a statute violation or local ordinance.
<b>Building Code Enforcement</b>	Accounts for all assets, operations, and maintenance of the City's Building Inspection Division of the Growth Management Department. Revenues accounted for in this fund are derived from fees, fines, and investment earnings from the enforcement and implementation of the Florida Building code. Revenues in this fund were previously captured and reported in the General Revenue Fund.
<b>Concurrency</b>	Accounts for activity resulting from the State's new concurrency requirements outlined in Chapter 163, F.S. This statute allows developers the opportunity to move forward with development despite concurrency constraints by contributing their fair share of the cost to improve the impacted transportation facilities.
<b>State Housing Partnership</b>	Accounts for State funding to be used as an incentive to produce and preserve affordable housing for very low, low, and moderate income families.
<b>Debt Service</b>	Accounts for the accumulation of resources for, and the payment of, interest and principal on all general long-term debt other than that payable from Proprietary Funds.
<b>Capital Improvement</b>	Accounts for general revenue used for the acquisition or construction of general fixed assets.
<b>Capital Bonds</b>	Accounts for bond proceeds used for the acquisition or construction of general fixed assets.
<b>Sales Tax Construction</b>	Accounts for tax proceeds used for the acquisition or construction of public safety and transportation improvements.
<b>Gas Tax</b>	Accounts for tax proceeds used for the acquisition or construction of transportation improvements.
<b>Cemetery</b>	To accumulate resources for the perpetual maintenance of the City's cemeteries which include the sale and maintenance of plots.

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING BALANCE SHEET**  
**Nonmajor Governmental Funds**  
**September 30, 2020**  
**(in thousands)**

	Special Revenue Funds				
	Special Projects	Law Enforcement	Building Code Enforcement	Concurrency	State Housing Partnership
<b>ASSETS</b>					
Cash and Cash Equivalents	\$ 2,819	\$ -	\$ 2,056	\$ 4,601	\$ -
Securities Lending Collateral	37	-	29	65	-
Receivables:					
Accrued Interest	16	-	-	16	-
Customers and Others	-	-	-	-	-
Notes	35	-	-	-	-
Special Assessments	-	-	-	-	-
Due From Other Governments	1,423	-	-	-	-
Cash and Cash Equivalents	-	993	-	-	1,176
Securities Lending Collateral	17	20	-	-	17
Receivables - Restricted:					
Accrued Interest	4	5	-	-	4
Customers and Others	7	1	-	-	-
Notes	-	-	-	-	300
Due From Other Governments	1,890	-	-	-	-
<b>Total Assets</b>	<b>\$ 6,248</b>	<b>\$ 1,019</b>	<b>\$ 2,085</b>	<b>\$ 4,682</b>	<b>\$ 1,497</b>
<b>LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Obligations Under Securities Lending	\$ 37	\$ -	\$ 29	\$ 65	\$ -
Accounts and Retainage Payable	176	-	272	-	-
Due To Other Funds	51	-	2	-	-
Due To Other Governments	37	-	-	-	-
Advances from Other Funds	-	-	-	-	-
Accounts and Retainage Payable - Restricted	368	48	2	-	19
Obligations Under Securities Lending - Restricted	17	20	-	-	17
Unearned Revenue	48	-	-	-	-
Unearned Revenue - Restricted	-	234	-	-	846
<b>Total Liabilities</b>	<b>734</b>	<b>302</b>	<b>305</b>	<b>65</b>	<b>882</b>
<b>DEFERRED INFLOWS</b>					
<b>Total Liabilities and Deferred Inflows</b>	<b>734</b>	<b>302</b>	<b>305</b>	<b>65</b>	<b>882</b>
<b>FUND BALANCES</b>					
Spendable:					
Restricted	1,296	49	1,780	4,617	615
Committed	4,831	668	-	-	-
Unassigned	(613)	-	-	-	-
<b>Total Fund Balances</b>	<b>5,514</b>	<b>717</b>	<b>1,780</b>	<b>4,617</b>	<b>615</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 6,248</b>	<b>\$ 1,019</b>	<b>\$ 2,085</b>	<b>\$ 4,682</b>	<b>\$ 1,497</b>



**CITY OF TALLAHASSEE, FLORIDA  
COMBINING BALANCE SHEET  
Nonmajor Governmental Funds  
September 30, 2020  
(in thousands)**

Debt Service	Capital Project Funds				Permanent Fund		Total
	Capital Improvement	Capital Bonds	Sales Tax Construction	Gas Tax	Cemetery		
\$ -	\$ 14,422	\$ 12,603	\$ 7,704	\$ -	\$ 3,363	\$	47,568
-	204	178	106	-	47		666
-	51	43	25	1	11		163
-	2	-	-	-	-		2
-	205	-	-	-	-		240
-	77	-	-	-	-		77
-	650	-	671	1,101	-		3,845
-	2,836	-	-	-	-		5,005
-	40	-	-	-	-		94
-	10	-	-	-	-		23
-	-	-	-	-	-		8
-	-	-	-	-	-		300
-	-	-	-	-	-		1,890
<u>\$ -</u>	<u>\$ 18,497</u>	<u>\$ 12,824</u>	<u>\$ 8,506</u>	<u>\$ 1,102</u>	<u>\$ 3,421</u>	<u>\$</u>	<u>59,881</u>

\$ -	\$ 204	\$ 178	\$ 106	\$ -	\$ 47	\$	666
-	510	1,347	296	252	4		2,857
-	-	-	-	18	-		71
-	-	-	-	-	-		37
-	10,548	-	-	-	-		10,548
-	31	-	210	-	-		678
-	40	-	-	-	-		94
-	-	-	-	-	-		48
-	-	-	-	-	-		1,080
<u>-</u>	<u>11,333</u>	<u>1,525</u>	<u>612</u>	<u>270</u>	<u>51</u>	<u></u>	<u>16,079</u>
<u>-</u>	<u>11,333</u>	<u>1,525</u>	<u>612</u>	<u>270</u>	<u>51</u>	<u></u>	<u>16,079</u>

-	-	11,299	7,894	832	-		28,382
-	7,164	-	-	-	3,370		16,033
-	-	-	-	-	-		(613)
<u>-</u>	<u>7,164</u>	<u>11,299</u>	<u>7,894</u>	<u>832</u>	<u>3,370</u>	<u></u>	<u>43,802</u>
<u>\$ -</u>	<u>\$ 18,497</u>	<u>\$ 12,824</u>	<u>\$ 8,506</u>	<u>\$ 1,102</u>	<u>\$ 3,421</u>	<u>\$</u>	<u>59,881</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF**  
**REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**Nonmajor Governmental Funds**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**

	Special Revenue Funds				
	Special Projects	Law Enforcement	Building Code Enforcement	Concurrency	State Housing Partnership
Revenues:					
Licenses and Permits	\$ -	\$ -	\$ 3,331	\$ 128	\$ -
Intergovernmental Revenues	7,147	216	-	-	629
Charges for Services	328	-	184	-	-
Fines and Forfeitures	-	305	18	-	-
Net Investment Earnings	136	24	58	164	29
Securities Lending Income	-	-	-	-	-
Change in Fair Value of Investments	4	-	-	-	-
Miscellaneous Revenues	640	5	254	-	-
Total Revenues	<u>8,255</u>	<u>550</u>	<u>3,845</u>	<u>292</u>	<u>658</u>
Expenditures:					
Current:					
General Government	65	-	-	2	-
Public Safety	1,253	343	4,209	-	-
Transportation	1,294	-	-	1,280	-
Human Services	602	-	-	-	-
Economic Environment	2,617	-	-	-	750
Physical Environment	672	-	-	-	-
Culture and Recreation	168	-	-	40	-
Securities Lending Expense:					
Interest Expense	-	-	-	-	-
Debt Service:					
Principal Retired	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
Total Expenditures	<u>6,671</u>	<u>343</u>	<u>4,209</u>	<u>1,322</u>	<u>750</u>
Excess of Revenues Over (Under) Expenditures	<u>1,584</u>	<u>207</u>	<u>(364)</u>	<u>(1,030)</u>	<u>(92)</u>
Other Financing Sources (Uses):					
Transfers In	50	165	5	-	-
Transfers Out	(71)	(165)	(89)	-	-
Total Other Financing Sources (Uses)	<u>(21)</u>	<u>-</u>	<u>(84)</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	1,563	207	(448)	(1,030)	(92)
Fund Balances - October 1	3,951	510	2,228	5,647	707
Adjustments to October 1 Fund Balance	-	-	-	-	-
Fund Balance - September 30	<u>3,951</u>	<u>510</u>	<u>2,228</u>	<u>5,647</u>	<u>707</u>
Fund Balances - September 30	<u>\$ 5,514</u>	<u>\$ 717</u>	<u>\$ 1,780</u>	<u>\$ 4,617</u>	<u>\$ 615</u>

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF**  
**REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**Nonmajor Governmental Funds**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**

Debt Service	Capital Project Funds				Permanent Fund	Total
	Capital Improvement	Capital Bonds	Sales Tax Construction	Gas Tax	Cemetery	
\$ -	\$ 25	\$ -	\$ -	\$ -	\$ -	3,484
-	3,068	-	4,355	6,473	-	21,888
-	17	-	-	-	112	641
-	-	-	-	-	-	323
659	410	491	27	37	94	2,129
2	2	2	-	-	-	6
-	-	-	-	-	59	63
820	51	-	21	-	161	1,952
<u>1,481</u>	<u>3,573</u>	<u>493</u>	<u>4,403</u>	<u>6,510</u>	<u>426</u>	<u>30,486</u>
-	615	-	1	-	-	683
-	1,883	378	-	-	-	8,066
-	2,815	10,531	7,620	3,558	-	27,098
-	165	-	-	-	-	767
-	24	-	-	-	-	3,391
-	1,316	-	-	-	256	2,244
-	806	-	396	-	-	1,410
1	1	1	-	-	-	1
8,873	-	-	-	-	-	8,873
4,604	-	-	-	-	-	4,604
<u>13,478</u>	<u>7,623</u>	<u>10,910</u>	<u>8,017</u>	<u>3,558</u>	<u>256</u>	<u>57,137</u>
<u>(11,997)</u>	<u>(4,050)</u>	<u>(10,417)</u>	<u>(3,614)</u>	<u>2,952</u>	<u>170</u>	<u>(26,651)</u>
11,997	5,039	-	-	-	2	17,258
-	(350)	-	-	(4,639)	(508)	(5,822)
<u>11,997</u>	<u>4,689</u>	<u>-</u>	<u>-</u>	<u>(4,639)</u>	<u>(506)</u>	<u>11,436</u>
-	639	(10,417)	(3,614)	(1,687)	(336)	(15,215)
-	14,025	21,716	11,508	2,519	3,706	66,517
-	(7,500)	-	-	-	-	(7,500)
-	<u>6,525</u>	<u>21,716</u>	<u>11,508</u>	<u>2,519</u>	<u>3,706</u>	<u>59,017</u>
\$ -	\$ 7,164	\$ 11,299	\$ 7,894	\$ 832	\$ 3,370	\$ 43,802

## **NONMAJOR ENTERPRISE FUNDS**

<b>StarMetro</b>	Accounts for the operations and maintenance of the City's public transit system.
<b>Solid Waste</b>	Accounts for the assets, operation and maintenance of the City-owned solid waste operation.
<b>Golf Course</b>	Accounts for the operations of the City's eighteen-hole Hilaman Park Golf Course.
<b>Fire Services</b>	Accounts for the operation and maintenance of the City-owned fire services department.

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF NET POSITION**  
**Nonmajor Enterprise Funds**  
**September 30, 2020**  
**(in thousands)**

	StarMetro	Solid Waste	Golf	Fire Services	Total
<b>ASSETS AND DEFERRED OUTFLOWS</b>					
<b>Current Assets:</b>					
Cash and Cash Equivalents	\$ -	\$ 571	\$ 197	\$ -	\$ 768
Securities Lending Collateral	-	8	3	-	11
<b>Receivables:</b>					
Accrued Interest	-	1	1	-	2
Customers and Others	94	3,632	-	4,610	8,336
Due From Other Governments	4,032	5,221	-	432	9,685
Less: Allowance for Doubtful Accounts	(15)	(321)	-	(419)	(755)
Inventory	679	-	36	-	715
<b>Current Asset - Restricted</b>					
Cash and Cash Equivalents	-	-	-	38	38
Securities Lending Collateral	-	-	-	1	1
Due From Other Governments	224	-	-	-	224
<b>Total Current Assets</b>	<b>5,014</b>	<b>9,112</b>	<b>237</b>	<b>4,662</b>	<b>19,025</b>
<b>Noncurrent Assets:</b>					
<b>Capital Assets:</b>					
Land and Construction in Progress	5,034	-	144	1,531	6,709
Other, Net of Accumulated Depreciation	32,422	3,886	624	14,844	51,776
<b>Total Noncurrent Assets</b>	<b>37,456</b>	<b>3,886</b>	<b>768</b>	<b>16,375</b>	<b>58,485</b>
<b>Total Assets</b>	<b>42,470</b>	<b>12,998</b>	<b>1,005</b>	<b>21,037</b>	<b>77,510</b>
<b>Deferred Outflows of Resources:</b>					
Pension Related Deferred Outflows	4,879	2,657	178	-	7,714
OPEB Related Deferred Outflows	571	286	14	1,517	2,388
<b>Total Assets and Deferred Outflows of Resources</b>	<b>47,920</b>	<b>15,941</b>	<b>1,197</b>	<b>22,554</b>	<b>87,612</b>
<b>LIABILITIES, AND DEFERRED INFLOWS</b>					
<b>Current Liabilities:</b>					
Accounts and Retainage Payable	646	1,383	53	1,371	3,453
Due To Other Funds	6,562	-	1	2,192	8,755
Compensated Absences	534	348	22	2,439	3,343
Due To Other Governments	92	-	-	-	92
Capital Lease Payable	281	-	-	-	281
Obligations Under Securities Lending	-	8	3	-	11
Unearned Revenue	54	-	-	-	54
Bonds Payable	829	-	-	-	829
Accounts and Retainage Payable - Restricted	151	-	-	-	151
Obligations Under Securities Lending - Restricted	-	-	-	1	1
<b>Total Current Liabilities</b>	<b>9,149</b>	<b>1,739</b>	<b>79</b>	<b>6,003</b>	<b>16,970</b>
<b>Noncurrent Liabilities:</b>					
Advances from Other Funds	-	-	-	10,273	10,273
Compensated Absences	92	128	11	377	608
Capital Lease Payable	3,418	-	-	-	3,418
Bonds Payable	6,356	-	-	-	6,356
Net Pension Liability	5,615	3,049	203	-	8,867
Net OPEB Liability	5,389	2,059	138	9,410	16,996
<b>Total Noncurrent Liabilities</b>	<b>20,870</b>	<b>5,236</b>	<b>352</b>	<b>20,060</b>	<b>46,518</b>
<b>Total Liabilities</b>	<b>30,019</b>	<b>6,975</b>	<b>431</b>	<b>26,063</b>	<b>63,488</b>
<b>Deferred Inflows of Resources:</b>					
Pension Related Deferred Inflows	136	74	5	-	215
OPEB Related Deferred Inflows	215	134	6	767	1,122
<b>NET POSITION</b>					
Net Investment in Capital Assets	26,572	3,886	769	16,375	47,602
Restricted for Debt Service	14	-	-	-	14
Unrestricted:	(9,036)	4,872	(14)	(20,651)	(24,829)
<b>Total Net Position</b>	<b>17,550</b>	<b>8,758</b>	<b>755</b>	<b>(4,276)</b>	<b>22,787</b>
<b>Total Liabilities, Deferred Inflows and Net Position</b>	<b>\$ 47,920</b>	<b>\$ 15,941</b>	<b>\$ 1,197</b>	<b>\$ 22,554</b>	<b>\$ 87,612</b>

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENSES,**  
**AND CHANGES IN NET POSITION**  
**Nonmajor Enterprise Funds**  
**For the fiscal year ended September 30, 2020**  
**(in thousands)**

	StarMetro	Solid Waste	Golf	Fire Services	Total
Operating Revenues:					
Charges for Services:					
Residential Sales	\$ -	\$ 12,391	\$ -	\$ 24,367	\$ 36,758
Commercial and Industrial Sales	-	16,982	-	16,539	33,521
County Government	-	-	-	3,310	3,310
Recreation Fees	-	-	759	-	759
Transportation Fees	4,053	-	-	-	4,053
Other Charges	14	7	-	1,352	1,373
Total Operating Revenues	<u>4,067</u>	<u>29,380</u>	<u>759</u>	<u>45,568</u>	<u>79,774</u>
Operating Expenses:					
Personnel Services	12,105	5,881	514	32,428	50,928
Fossil Fuel	192	-	-	-	192
Contractual Services	5,757	20,572	195	12,622	39,146
Materials and Supplies	1,575	77	147	636	2,435
Other	349	453	20	767	1,589
Depreciation	4,078	404	47	1,104	5,633
Total Operating Expenses	<u>24,056</u>	<u>27,387</u>	<u>923</u>	<u>47,557</u>	<u>99,923</u>
Operating Income (Loss)	<u>(19,989)</u>	<u>1,993</u>	<u>(164)</u>	<u>(1,989)</u>	<u>(20,149)</u>
Non-Operating Revenues (Expenses):					
Net Investment Earnings	11	152	5	-	168
Change in Fair Value of Investments	-	52	1	-	53
Other Expenses	(2,138)	(5)	-	(1)	(2,144)
Intergovernmental Revenues	5,468	5,261	-	20	10,749
Other Revenues	-	13	-	759	772
Bond Issuance Costs	(16)	-	-	-	(16)
Interest Expense	(320)	-	-	(589)	(909)
Total Non-Operating Revenues (Expenses)	<u>3,005</u>	<u>5,473</u>	<u>6</u>	<u>189</u>	<u>8,673</u>
Income (Loss) Before Capital Contributions and Operating Transfers	<u>(16,984)</u>	<u>7,466</u>	<u>(158)</u>	<u>(1,800)</u>	<u>(11,476)</u>
Operating Transfers:					
Capital Contributions	6,254	-	-	-	6,254
Transfers In	8,965	126	-	37	9,128
Transfers Out	(396)	(7,325)	(13)	(668)	(8,402)
Total Operating Transfers	<u>14,823</u>	<u>(7,199)</u>	<u>(13)</u>	<u>(631)</u>	<u>6,980</u>
Change in Net Position	(2,161)	267	(171)	(2,431)	(4,496)
Net Position - October 1	19,711	8,491	926	(1,845)	27,283
Net Position - September 30	<u>\$ 17,550</u>	<u>\$ 8,758</u>	<u>\$ 755</u>	<u>\$ (4,276)</u>	<u>\$ 22,787</u>

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**

**COMBINING STATEMENT OF CASH FLOWS  
NONMAJOR ENTERPRISE FUNDS  
For the fiscal year ended September 30, 2020  
(in thousands)**

	StarMetro	Solid Waste	Golf	Fire Services	Total
<b>Cash Flows from Operating Activities</b>					
Cash Received from Customers	\$ 3,077	\$ 23,331	\$ 759	\$ 46,035	\$ 73,202
Cash Paid to Suppliers for Goods and Services	(7,566)	(13,245)	(310)	(3,170)	(24,291)
Cash Paid to Employees for Services	(11,222)	(5,429)	(482)	(32,413)	(49,546)
Cash Paid to Other Funds	(2,856)	(7,424)	(55)	(10,601)	(20,936)
Cash Received (Paid) for Other Revenues (Expenses)	-	8	-	758	766
Net Cash Provided by (Used for) Operating Activities	<u>(18,567)</u>	<u>(2,759)</u>	<u>(88)</u>	<u>609</u>	<u>(20,805)</u>
<b>Cash Flows from Noncapital Financing Activities</b>					
Transfers In from Other Funds	8,965	126	-	37	9,128
Transfers Out to Other Funds	(396)	(7,325)	(13)	(668)	(8,402)
Operating Grants Received	5,468	5,261	-	20	10,749
Cash Received From Interfund Balances	3,308	-	-	1,386	4,694
Net Cash Provided by (Used for) Noncapital Financing Activities	<u>17,345</u>	<u>(1,938)</u>	<u>(13)</u>	<u>775</u>	<u>16,169</u>
<b>Cash Flows from Capital and Related Financing Activities</b>					
Capital Contributions	6,254	-	-	-	6,254
Bond and Loan Proceeds and Issue Costs	(16)	-	-	-	(16)
Acquisition, Construction, and Sale of Capital Assets	(4,064)	(10)	-	(312)	(4,386)
Principal Refunding Payments	(1,081)	-	-	-	(1,081)
Repayment of Loans from Other Funds	-	-	-	(482)	(482)
Interest Paid	(320)	-	-	(589)	(909)
Net Cash Provided by (Used for) Capital and Related Financing Activities	<u>773</u>	<u>(10)</u>	<u>-</u>	<u>(1,383)</u>	<u>(620)</u>
<b>Cash Flows from Investing Activities</b>					
Interest Received on Investments	11	172	5	-	188
Increase in the Fair Value of Cash and Cash Equivalents	-	52	1	-	53
Net Cash Provided by (Used for) Investing Activities	<u>11</u>	<u>224</u>	<u>6</u>	<u>-</u>	<u>241</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents/Investments</b>	(438)	(4,483)	(95)	1	(5,015)
Cash and Cash Equivalents - October 1	438	5,054	292	37	5,821
Cash and Cash Equivalents - September 30	<u>\$ -</u>	<u>\$ 571</u>	<u>\$ 197</u>	<u>\$ 38</u>	<u>\$ 806</u>
<b>Classified As:</b>					
Unrestricted Assets	\$ -	\$ 571	\$ 197	\$ -	\$ 768
Restricted Assets	-	-	-	38	38
	<u>\$ -</u>	<u>\$ 571</u>	<u>\$ 197</u>	<u>\$ 38</u>	<u>\$ 806</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b>					
Operating Income (Loss)	\$ (19,989)	\$ 1,993	\$ (164)	\$ (1,989)	\$ (20,149)
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b>					
Depreciation	4,078	404	47	1,104	5,633
Provision for Uncollectible Accounts	33	239	-	304	576
Other	-	8	-	758	766
Pension/OPEB Adjustment for GASB 68/75	933	505	34	48	1,520
Increase (Decrease) in Accounts Receivable	(53)	(759)	-	(422)	(1,234)
Decrease in Inventory	(90)	-	-	-	(90)
Increase(Decrease) in Deposits	258	-	-	-	258
Decrease in Due From Other Governments	(1,269)	(5,212)	-	586	(5,895)
(Decrease) in Accounts Payable	(2,492)	117	(4)	253	(2,126)
Increase in Due To Other Governments	92	-	-	-	92
Increase (Decrease) in Deferred Revenue	(18)	-	-	-	(18)
Increase (Decrease) in Accrued Leave	(50)	(54)	(1)	(33)	(138)
Total Adjustments	<u>1,422</u>	<u>(4,752)</u>	<u>76</u>	<u>2,598</u>	<u>(656)</u>
Net Cash Provided By (Used For) Operating Activities	<u>\$ (18,567)</u>	<u>\$ (2,759)</u>	<u>\$ (88)</u>	<u>\$ 609</u>	<u>\$ (20,805)</u>

See Independent Auditors' Report



**CITY OF  
TALLAHASSEE**

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## INTERNAL SERVICE FUNDS

<b>800 MHz Communication</b>	Supports the 800 MHz Radios Communications unit within the Information System Services. Revenues for the fund are derived from Leon County per agreement, and rentals from other users. The remaining cost is allocated to user departments. The allocation is based on the number of 800 MHz devices per department.
<b>Technology and Innovation</b>	Accounts for the costs of the City's data processing operations.
<b>Human Resources</b>	Accounts for the costs of the City's employee relations operations.
<b>Internal Loan</b>	Accounts for the loans received from the Sunshine State Governmental Financing Commission, which in turn are loaned to other funds to provide financing for capital projects.
<b>Pension Administration</b>	Accounts for the costs of the City's employee retirement plan's administrative operation.
<b>Diversity and Inclusion</b>	Accounts for th cost of the City's efforts to promote diversity and inclusion throughout the government.
<b>Purchasing</b>	Accounts for the costs of the City's procurement operations.
<b>Accounting</b>	Accounts for the costs of the City's accounting operations.
<b>Garage</b>	Accounts for the costs of maintaining and operating the City's fleet management operation
<b>Risk Management</b>	Accounts for the costs of the City's risk management.
<b>Revenue Collection</b>	Accounts for the costs of the City's revenue collection services.
<b>Utility Services</b>	Accounts for the costs of centralizing safety and training, environmental, GIS, sales, rate design, and marketing functions of the City's utilities.
<b>Environmental Services and Facilities Management (ESFM)</b>	Accounts for the City's environmental policy development and initiatives and environmental regulatory compliance.
<b>Wholesale Energy Services</b>	Accounts for the costs of the purchase of power and fuel for the City's electric and gas utilities and off system sales and services of power and natural gas to other utilities and open market participants.
<b>Community Relations</b>	Accounts for the City's community relations function which serves to engage citizens through interactive educational outreach efforts focused on a variety of City services and programs ranging from utility services to transportation.

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF NET POSITION**  
**Internal Service Funds**  
**September 30, 2020**  
**(in thousands)**

	800 Mhz	Technology and Innovation	Human Resources	Internal Loan	Pension Administration	Diversity and Inclusion
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>						
Current Assets:						
Cash and Cash Equivalents	\$ 1,509	\$ 5,936	\$ 31	\$ 626	\$ 66	\$ 120
Securities Lending Collateral	21	84	-	9	1	2
Receivables:						
Other Receivables	18	1	4	-	-	-
Accrued Interest	5	20	-	2	-	-
Due From Other Governments	238	681	-	28	-	-
Inventory	-	-	-	-	-	-
Prepaid Expenses	-	-	-	-	-	-
Due From Other Funds	-	-	-	-	-	-
Total Current Assets	<u>1,791</u>	<u>6,722</u>	<u>35</u>	<u>665</u>	<u>67</u>	<u>122</u>
Noncurrent Assets:						
Advances To Other Funds	-	-	-	2,712	-	-
Derivative Instruments	-	-	-	-	-	-
Capital Assets:						
Land and Construction in Progress	440	2,985	-	-	-	-
Other, Net of Accumulated Depreciation	2,198	15,767	40	-	-	-
Total Noncurrent Assets	<u>2,638</u>	<u>18,752</u>	<u>40</u>	<u>2,712</u>	<u>-</u>	<u>-</u>
Total Assets	<u>4,429</u>	<u>25,474</u>	<u>75</u>	<u>3,377</u>	<u>67</u>	<u>122</u>
Total Assets and Deferred Outflows of Resources	<u>4,429</u>	<u>25,474</u>	<u>75</u>	<u>3,377</u>	<u>67</u>	<u>122</u>
<b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>						
Current Liabilities:						
Obligations Under Securities Lending	21	84	-	9	1	2
Accounts Payable	29	1,597	158	(1)	31	40
Due To Other Funds	-	-	-	-	-	-
Due To Other Governments	239	-	-	-	-	-
Capital Lease Payable	-	638	-	-	-	-
Compensated Absences	40	670	231	-	30	-
Total Current Liabilities	<u>329</u>	<u>2,989</u>	<u>389</u>	<u>8</u>	<u>62</u>	<u>42</u>
Noncurrent Liabilities:						
Claims Payable	-	-	-	-	-	-
Capital Lease Payable	-	1,369	-	-	-	-
Compensated Absences	-	335	46	-	-	80
Advances from Other Funds	-	210	140	-	28	-
Total Noncurrent Liabilities	<u>-</u>	<u>1,914</u>	<u>186</u>	<u>-</u>	<u>28</u>	<u>80</u>
Total Liabilities	<u>329</u>	<u>4,903</u>	<u>575</u>	<u>8</u>	<u>90</u>	<u>122</u>
Accumulated Increase in Fair Value of Hedging Derivatives	-	-	-	-	-	-
Total Liabilities and Deferred Inflows of Resources	<u>329</u>	<u>4,903</u>	<u>575</u>	<u>8</u>	<u>90</u>	<u>122</u>
<b>NET POSITION</b>						
Net Investment in Capital Assets	2,638	16,745	40	-	-	-
Unrestricted:	1,462	3,826	(540)	3,369	(23)	-
Total Net Position	<u>4,100</u>	<u>20,571</u>	<u>(500)</u>	<u>3,369</u>	<u>(23)</u>	<u>-</u>
Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 4,429</u>	<u>\$ 25,474</u>	<u>\$ 75</u>	<u>\$ 3,377</u>	<u>\$ 67</u>	<u>\$ 122</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF NET POSITION**  
**Internal Service Funds**  
**September 30, 2020**  
**(in thousands)**

Purchasing	Accounting	Garage	Risk Management	Revenue Collection	Utility Services	Environmental Services and Facilities Management	Wholesale Energy Services	Community Relations	Total
\$ 154	\$ 896	\$ 4,247	\$ 21,101	\$ 311	\$ 6,900	\$ 1,132	\$ 41,221	\$ 171	\$ 84,421
2	13	60	298	4	679	16	-	2	1,191
1	-	252	1	8	-	-	289	-	574
1	3	24	71	-	26	4	138	1	295
-	-	-	-	1	-	-	58	-	1,006
-	-	506	-	-	-	-	3,377	-	3,883
-	-	-	2,545	-	-	-	-	-	2,545
-	-	-	-	62	-	-	-	-	62
<u>158</u>	<u>912</u>	<u>5,089</u>	<u>24,016</u>	<u>386</u>	<u>7,605</u>	<u>1,152</u>	<u>45,083</u>	<u>174</u>	<u>93,977</u>
-	-	-	-	-	-	-	-	-	2,712
-	-	-	-	-	-	-	3,347	-	3,347
44	-	-	-	-	125	505	-	-	4,099
<u>384</u>	<u>6</u>	<u>48,685</u>	<u>4</u>	<u>523</u>	<u>908</u>	<u>8</u>	<u>(1)</u>	<u>8</u>	<u>68,530</u>
<u>428</u>	<u>6</u>	<u>48,685</u>	<u>4</u>	<u>523</u>	<u>1,033</u>	<u>513</u>	<u>3,346</u>	<u>8</u>	<u>78,688</u>
<u>586</u>	<u>918</u>	<u>53,774</u>	<u>24,020</u>	<u>909</u>	<u>8,638</u>	<u>1,665</u>	<u>48,429</u>	<u>182</u>	<u>172,665</u>
<u>586</u>	<u>918</u>	<u>53,774</u>	<u>24,020</u>	<u>909</u>	<u>8,638</u>	<u>1,665</u>	<u>48,429</u>	<u>182</u>	<u>172,665</u>
2	13	60	298	4	679	16	-	2	1,191
63	168	855	99	66	580	163	7,507	71	11,426
-	-	-	-	-	-	-	30,000	-	30,000
-	-	10	-	-	-	-	-	-	249
-	-	-	-	-	-	-	-	-	638
<u>101</u>	<u>278</u>	<u>322</u>	<u>115</u>	<u>88</u>	<u>679</u>	<u>144</u>	<u>51</u>	<u>73</u>	<u>2,822</u>
<u>166</u>	<u>459</u>	<u>1,247</u>	<u>512</u>	<u>158</u>	<u>1,938</u>	<u>323</u>	<u>37,558</u>	<u>146</u>	<u>46,326</u>
-	-	-	14,606	-	-	-	-	-	14,606
-	-	-	-	-	-	-	-	-	1,369
7	131	141	40	44	254	24	15	11	1,128
<u>70</u>	<u>140</u>	<u>-</u>	<u>42</u>	<u>70</u>	<u>-</u>	<u>70</u>	<u>-</u>	<u>14</u>	<u>784</u>
<u>77</u>	<u>271</u>	<u>141</u>	<u>14,688</u>	<u>114</u>	<u>254</u>	<u>94</u>	<u>15</u>	<u>25</u>	<u>17,887</u>
<u>243</u>	<u>730</u>	<u>1,388</u>	<u>15,200</u>	<u>272</u>	<u>2,192</u>	<u>417</u>	<u>37,573</u>	<u>171</u>	<u>64,213</u>
-	-	-	-	-	-	-	3,347	-	3,347
<u>243</u>	<u>730</u>	<u>1,388</u>	<u>15,200</u>	<u>272</u>	<u>2,192</u>	<u>417</u>	<u>40,920</u>	<u>171</u>	<u>67,560</u>
428	6	48,684	4	523	1,033	513	-	10	70,624
<u>(85)</u>	<u>182</u>	<u>3,702</u>	<u>8,816</u>	<u>114</u>	<u>5,413</u>	<u>735</u>	<u>7,509</u>	<u>1</u>	<u>34,481</u>
<u>343</u>	<u>188</u>	<u>52,386</u>	<u>8,820</u>	<u>637</u>	<u>6,446</u>	<u>1,248</u>	<u>7,509</u>	<u>11</u>	<u>105,105</u>
<u>\$ 586</u>	<u>\$ 918</u>	<u>\$ 53,774</u>	<u>\$ 24,020</u>	<u>\$ 909</u>	<u>\$ 8,638</u>	<u>\$ 1,665</u>	<u>\$ 48,429</u>	<u>\$ 182</u>	<u>\$ 172,665</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**Internal Service Funds**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**

	800 Mhz	Technology and Innovation	Human Resources	Internal Loan	Pension Administration	Diversity and Inclusion
Operating Revenues:						
Charges for Services	\$ 2,478	\$ 25,902	\$ 4,896	\$ 33	\$ 897	\$ 341
Total Operating Revenues	<u>2,478</u>	<u>25,902</u>	<u>4,896</u>	<u>33</u>	<u>897</u>	<u>341</u>
Operating Expenses:						
Personnel Services	604	10,232	3,712	-	595	340
Contractual Services	1,815	14,314	872	-	296	-
Materials and Supplies	5	333	21	-	6	-
Other	3	362	142	-	5	-
Depreciation	453	2,537	6	-	-	-
Total Operating Expenses	<u>2,880</u>	<u>27,778</u>	<u>4,753</u>	<u>-</u>	<u>902</u>	<u>340</u>
Operating Income (Loss)	<u>(402)</u>	<u>(1,876)</u>	<u>143</u>	<u>33</u>	<u>(5)</u>	<u>1</u>
Non-Operating Revenues (Expenses):						
Net Investment Earnings	40	218	-	59	5	-
Change in Fair Value of Investments	24	-	-	-	3	-
Securities Lending:						
Securities Lending Income	-	-	-	-	-	-
Interest Expense	-	-	-	-	-	-
Other Revenues	2	1,100	20	-	39	-
Interest Expense	-	(108)	(5)	-	-	(1)
Other Expenses	-	(134)	(14)	-	-	-
Total Non-Operating Revenues (Expenses)	<u>66</u>	<u>1,076</u>	<u>1</u>	<u>59</u>	<u>47</u>	<u>(1)</u>
Income (Loss) Before Capital Contributions and Transfers	<u>(336)</u>	<u>(800)</u>	<u>144</u>	<u>92</u>	<u>42</u>	<u>-</u>
Capital Contributions and Transfers						
Transfers In	-	487	132	-	-	-
Transfers Out	(139)	(210)	(387)	-	(28)	-
Total Capital Contributions and Transfers	<u>(139)</u>	<u>277</u>	<u>(255)</u>	<u>-</u>	<u>(28)</u>	<u>-</u>
Change in Net Position	(475)	(523)	(111)	92	14	-
Net Position - October 1	4,575	21,094	(389)	3,277	(37)	-
Net Position - September 30	<u>\$ 4,100</u>	<u>\$ 20,571</u>	<u>\$ (500)</u>	<u>\$ 3,369</u>	<u>\$ (23)</u>	<u>\$ -</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**Internal Service Funds**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**

Purchasing	Accounting	Garage	Risk Management	Revenue Collection	Utility Services	Environmental Services and Facilities Management	Wholesale Energy Services	Community Relations	Total
\$ 1,646	\$ 5,200	\$ 22,867	\$ 11,710	\$ 2,264	\$ 16,770	\$ 5,236	\$ 87,742	\$ 1,504	\$ 189,486
1,646	5,200	22,867	11,710	2,264	16,770	5,236	87,742	1,504	189,486
1,486	3,931	4,811	1,554	1,455	11,479	2,254	717	1,205	44,375
157	472	2,178	390	440	4,412	2,198	194	242	27,980
12	8	6,858	7	140	614	98	87,395	44	95,541
12	775	55	9,464	19	444	124	159	2	11,566
23	3	7,893	1	29	26	2	-	2	10,975
1,690	5,189	21,795	11,416	2,083	16,975	4,676	88,465	1,495	190,437
(44)	11	1,072	294	181	(205)	560	(723)	9	(951)
7	12	142	584	13	246	26	1,292	7	2,651
4	8	-	261	7	140	1	375	4	827
-	-	-	2	-	4	-	-	-	6
-	-	-	(1)	-	(1)	-	-	-	(2)
-	-	1,131	-	-	58	111	-	-	2,461
-	-	-	-	-	-	-	-	-	(114)
(2)	-	(3,386)	-	-	-	(24)	-	-	(3,560)
9	20	(2,113)	846	20	447	114	1,667	11	2,269
(35)	31	(1,041)	1,140	201	242	674	944	20	1,318
-	72	1	-	-	47	-	6,628	-	7,367
(75)	(141)	(559)	(42)	(293)	(6,888)	(109)	(63)	(99)	(9,033)
(75)	(69)	(558)	(42)	(293)	(6,841)	(109)	6,565	(99)	(1,666)
(110)	(38)	(1,599)	1,098	(92)	(6,599)	565	7,509	(79)	(348)
453	226	53,985	7,722	729	13,045	683	-	90	105,453
\$ 343	\$ 188	\$ 52,386	\$ 8,820	\$ 637	\$ 6,446	\$ 1,248	\$ 7,509	\$ 11	\$ 105,105

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF CASH FLOWS**  
**Internal Service Funds**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**

	800 Mhz	Technology and Innovation	Human Resources	Internal Loan	Pension Administration	Diversity and Inclusion
<b>Cash Flow from Operating Activities</b>						
Cash Received for Interfund Services	\$ 2,293	\$ 25,787	\$ 4,896	\$ 33	\$ 897	\$ 341
Cash Paid to Suppliers for Goods and Services	(1,909)	(15,271)	(1,019)	-	(374)	43
Cash Paid to Employees for Services	(590)	(10,220)	(3,715)	-	(609)	(260)
Cash Paid to Other Funds	-	-	(11)	-	-	-
Net Cash Provided by (Used for) Operating Activities	<u>(206)</u>	<u>296</u>	<u>151</u>	<u>33</u>	<u>(86)</u>	<u>124</u>
<b>Cash Flows from Noncapital Financing Activities</b>						
Transfers from Other Funds	-	697	272	-	28	-
Cash Received From Other Non-operating Revenues	-	1,100	5	-	39	-
Cash Received (Paid) From Interfund Balances	-	-	-	-	-	-
Cash Paid For Other Non-operating Expenses	-	(134)	-	-	-	-
Repayment of Advances To/From Other Funds	-	-	-	(1,325)	-	-
Transfers to Other Funds	(51)	(210)	(387)	-	(28)	-
Net Cash Provided by (Used for) Noncapital Financing Activities	<u>(51)</u>	<u>1,453</u>	<u>(110)</u>	<u>(1,325)</u>	<u>39</u>	<u>-</u>
<b>Cash Flows from Capital and Related Financing Activities</b>						
Acquisition, Construction and Sale of Capital Assets	(1)	(7,191)	(5)	(1)	-	(2)
Interest Paid	-	(108)	(5)	-	-	(2)
Net Cash Provided by (Used for) Capital and Related Financing Activities	<u>(1)</u>	<u>(7,299)</u>	<u>(10)</u>	<u>(1)</u>	<u>-</u>	<u>(4)</u>
<b>Cash Flows from Investing Activities</b>						
Interest Received on Investments	40	210	-	64	5	-
Increase in the Fair Value of Cash & Cash Equivalents	26	-	-	-	3	-
Net Cash Provided by (Used for) Investing Activities	<u>66</u>	<u>210</u>	<u>-</u>	<u>64</u>	<u>8</u>	<u>-</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<u>(192)</u>	<u>(5,340)</u>	<u>31</u>	<u>(1,229)</u>	<u>(39)</u>	<u>120</u>
Cash and Cash Equivalents - October 1	1,701	11,276	-	1,855	105	-
Cash and Cash Equivalents - September 30	<u>\$ 1,509</u>	<u>\$ 5,936</u>	<u>\$ 31</u>	<u>\$ 626</u>	<u>\$ 66</u>	<u>\$ 120</u>
<b>Operating Activities</b>						
Operating Income (Loss)	\$ (402)	\$ (1,876)	\$ 143	\$ 33	\$ (5)	\$ 1
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b>						
Depreciation	453	2,537	6	-	-	2
(Increase) Decrease in Accounts Receivable	(184)	2	-	-	-	-
(Increase) Decrease in Due From Other Governments	-	(118)	-	-	-	-
Increase (Decrease) in Due to Other Funds	-	-	(11)	-	-	-
Increase (Decrease) in Deposits	-	-	-	-	-	-
(Increase) Decrease in Inventory	-	-	-	-	-	-
Increase (Decrease) in Accounts Payable	(86)	(261)	15	-	(67)	41
Increase (Decrease) in Accrued Leave	13	12	(2)	-	(14)	80
(Increase) Decrease in Insurance Deposits	-	-	-	-	-	-
Total Adjustments	<u>196</u>	<u>2,172</u>	<u>8</u>	<u>-</u>	<u>(81)</u>	<u>123</u>
Net Cash Provided By (Used For) Operating Activities	<u>\$ (206)</u>	<u>\$ 296</u>	<u>\$ 151</u>	<u>\$ 33</u>	<u>\$ (86)</u>	<u>\$ 124</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF CASH FLOWS**  
**Internal Service Funds**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**

Purchasing	Accounting	Garage	Risk Management	Revenue Collection	Utility Services	Environmental Services and Facilities Management	Wholesale Energy Services	Community Relations	Total
\$ 1,644	\$ 5,200	\$ 22,757	\$ 11,710	\$ 2,264	\$ 16,824	\$ 5,237	\$ 87,452	\$ 1,504	\$ 188,839
(180)	(979)	(8,218)	(10,600)	(596)	(14,679)	(2,438)	(83,499)	(278)	(139,997)
(1,512)	(3,918)	(4,846)	(1,547)	(1,455)	(11,525)	(2,252)	(651)	(1,187)	(44,287)
-	-	-	-	-	-	-	-	-	(11)
<u>(48)</u>	<u>303</u>	<u>9,693</u>	<u>(437)</u>	<u>213</u>	<u>(9,380)</u>	<u>547</u>	<u>3,302</u>	<u>39</u>	<u>4,544</u>
70	212	1	110	70	47	70	18,387	-	19,964
-	-	-	-	-	58	87	-	-	1,289
-	-	-	-	-	(1,444)	-	1,444	-	-
-	-	(2,255)	-	-	-	-	-	-	(2,389)
-	-	-	(42)	-	(15,362)	-	-	-	(16,729)
<u>(75)</u>	<u>(141)</u>	<u>(549)</u>	<u>-</u>	<u>(293)</u>	<u>(1,061)</u>	<u>(109)</u>	<u>(63)</u>	<u>(85)</u>	<u>(3,052)</u>
<u>(5)</u>	<u>71</u>	<u>(2,803)</u>	<u>68</u>	<u>(223)</u>	<u>(17,762)</u>	<u>48</u>	<u>19,768</u>	<u>(85)</u>	<u>(917)</u>
7	-	(10,437)	1	1	(227)	(505)	(3)	(1)	(18,364)
-	-	-	-	-	(1)	-	-	-	(116)
<u>7</u>	<u>-</u>	<u>(10,437)</u>	<u>1</u>	<u>1</u>	<u>(228)</u>	<u>(505)</u>	<u>(3)</u>	<u>(1)</u>	<u>(18,480)</u>
7	11	8	14	13	364	26	1,222	7	1,991
4	8	142	846	7	140	1	375	4	1,556
<u>11</u>	<u>19</u>	<u>150</u>	<u>860</u>	<u>20</u>	<u>504</u>	<u>27</u>	<u>1,597</u>	<u>11</u>	<u>3,547</u>
(35)	393	(3,397)	492	11	(26,866)	117	24,664	(36)	(11,306)
189	503	7,644	20,609	300	33,766	1,015	16,557	207	95,727
<u>\$ 154</u>	<u>\$ 896</u>	<u>\$ 4,247</u>	<u>\$ 21,101</u>	<u>\$ 311</u>	<u>\$ 6,900</u>	<u>\$ 1,132</u>	<u>\$ 41,221</u>	<u>\$ 171</u>	<u>\$ 84,421</u>
\$ (44)	\$ 11	\$ 1,072	\$ 294	\$ 181	\$ (205)	\$ 560	\$ (723)	\$ 9	\$ (951)
23	3	7,893	1	29	26	2	-	2	10,977
-	-	(109)	-	-	54	-	(289)	-	(526)
-	-	-	-	-	-	-	-	-	(118)
-	-	-	-	-	-	-	-	-	(11)
-	247	542	-	-	-	-	-	-	789
-	-	27	-	-	-	-	(3,259)	-	(3,232)
4	29	304	(263)	3	(9,210)	(17)	7,507	9	(1,992)
(31)	13	(36)	7	-	(45)	2	66	19	84
-	-	-	(476)	-	-	-	-	-	(476)
<u>(4)</u>	<u>292</u>	<u>8,621</u>	<u>(731)</u>	<u>32</u>	<u>(9,175)</u>	<u>(13)</u>	<u>4,025</u>	<u>30</u>	<u>5,495</u>
<u>\$ (48)</u>	<u>\$ 303</u>	<u>\$ 9,693</u>	<u>\$ (437)</u>	<u>\$ 213</u>	<u>\$ (9,380)</u>	<u>\$ 547</u>	<u>\$ 3,302</u>	<u>\$ 39</u>	<u>\$ 4,544</u>



**CITY OF  
TALLAHASSEE**

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## **FIDUCIARY FUNDS**

### **Pension Trust**

Accounts for the accumulation of resources to be used for retirement annuity payments to City employees including both a Defined Benefit Plan and a Defined Contribution Plan. The Defined Benefit Plan accounts for general employees, police officers and fire fighters separately. The Defined Contribution Plan covers all employees.

### **OPEB Trust**

Accounts for the accumulation of resources to be used for benefit payments for retirees' healthcare costs.

**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF NET POSITION**  
**Fiduciary Funds**  
**September 30, 2020**  
**(in thousands)**

	Pension Trust Fund	OPEB Trust Fund	Total
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 19,087	\$ 15	\$ 19,102
Receivables			
Other Receivables	43	-	43
Accrued Interest	2,892	-	2,892
Total Receivables	2,935	-	2,935
Investments, at Fair Value			
Mutual Index Funds	149,619	-	149,619
Private Equities	157,098	-	157,098
Fixed Income Securities	236,988	-	236,988
Domestic Equities	712,891	10,316	723,207
International Equities	152,881	-	152,881
Private Credit Funds	23,746	-	23,746
Bank Loan	88,863	-	88,863
Alternative Investments	270,949	-	270,949
Timber	103,785	-	103,785
Total Investments	1,896,820	10,316	1,907,136
Securities Lending Collateral	100,978	146	101,124
Total Assets	\$ 2,019,820	\$ 10,477	\$ 2,030,297
<b>LIABILITIES AND NET POSITION</b>			
<b>LIABILITIES</b>			
Obligations Under Securities Lending	\$ 100,978	\$ 146	\$ 101,124
Other Payables	-	4	4
Total Liabilities	100,978	150	101,128
<b>NET POSITION</b>			
Net Position Restricted for Pensions	1,918,842	10,327	1,929,169
Total Liabilities and Net Position	\$ 2,019,820	\$ 10,477	\$ 2,030,297

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**CITY OF TALLAHASSEE, FLORIDA**  
**COMBINING STATEMENT OF CHANGES IN NET POSITION**  
**Fiduciary Funds**  
**For the fiscal year ended September 30, 2020**  
**(in thousands)**

	Pension Trust Fund	OPEB Trust Fund	Total
<b>ADDITIONS</b>			
Contributions:			
Employer	\$ 42,923	\$ 2,035	\$ 44,958
Plan Members	12,924	-	12,924
Miscellaneous Contributions	5	-	5
Total Contributions	<u>55,852</u>	<u>2,035</u>	<u>57,887</u>
Investment Income			
From Investment Activities:			
Gain/Loss on Sale of Investments	52,441	51	52,492
Change in Fair Value of Investments	48,816	1,313	50,129
Interest Income	15,266	4	15,270
Dividends	17,732	-	17,732
Total Investment Income	<u>134,255</u>	<u>1,368</u>	<u>135,623</u>
Less Investment Expenses:			
Investment Management Fees	6,446	5	6,451
Interest Expense	113	-	113
Net Income from Investing Activities	<u>127,696</u>	<u>1,363</u>	<u>129,059</u>
From Securities Lending Activities:			
Securities Lending Income	1,130	-	1,130
Less Securities Lending Expenses:			
Investment Management Fees	753	-	753
Net Income from Securities Lending Activities	<u>377</u>	<u>-</u>	<u>377</u>
Total Net Investment Income	<u>128,073</u>	<u>1,363</u>	<u>129,436</u>
Total Additions	<u>183,925</u>	<u>3,398</u>	<u>187,323</u>
<b>DEDUCTIONS</b>			
Benefits	109,307	2,151	111,458
Refunds of Contributions	711	-	711
Administrative Expense	897	-	897
Total Deductions	<u>110,915</u>	<u>2,151</u>	<u>113,066</u>
Change in Net Position	73,010	1,247	74,257
Net Position - October 1	1,845,832	9,080	1,854,912
Net Position - September 30	<u>\$ 1,918,842</u>	<u>\$ 10,327</u>	<u>\$ 1,929,169</u>

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**CITY OF  
TALLAHASSEE**

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**CAPITAL ASSETS  
USED IN THE OPERATION  
OF GOVERNMENTAL FUNDS**

Schedule By Function and Activity  
Schedule of Changes By Function and Activity

**CITY OF TALLAHASSEE, FLORIDA**  
**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS**  
**Schedule By Function and Activity<sup>1</sup>**  
**September 30, 2020**  
**(in thousands)**

Function and Activity	Land	Buildings	Equipment	Improvements Other Than Buildings	Infrastructure	Total
<b>General Government:</b>						
Legislative	\$ -	\$ -	\$ 30	\$ -	\$ -	\$ 30
Executive	96	-	118	-	-	214
Financial & Administrative	-	600	853	-	-	1,453
Legal	39	-	29	-	-	68
Comprehensive Planning	218	-	131	-	-	349
Other General Government	88,752	57,116	6,183	895	1,947	154,893
Total General Government	<u>89,105</u>	<u>57,716</u>	<u>7,344</u>	<u>895</u>	<u>1,947</u>	<u>157,007</u>
<b>Public Safety:</b>						
Law Enforcement	806	11,063	10,076	441	-	22,386
Protective Inspection	-	11	61	-	-	72
Total Public Safety	<u>806</u>	<u>11,074</u>	<u>10,137</u>	<u>441</u>	<u>-</u>	<u>22,458</u>
<b>Other:</b>						
Physical Environment	3,408	-	147	-	7,279	10,834
Road and Street Facilities	255,580	414	5,557	1,915	918,180	1,181,646
Economic Development	11,364	9,483	18	3,859	715	25,439
Human Services	167	5,941	184	7	-	6,299
Cultural and Recreation	7,697	23,661	3,499	7,719	56,623	99,199
Total Other	<u>278,216</u>	<u>39,499</u>	<u>9,405</u>	<u>13,500</u>	<u>982,797</u>	<u>1,323,417</u>
Total capital assets allocated to functions	<u>\$ 368,127</u>	<u>\$ 108,289</u>	<u>\$ 26,886</u>	<u>\$ 14,836</u>	<u>\$ 984,744</u>	1,502,882
Construction in Progress						<u>12,800</u>
Total Capital Assets						<u>\$ 1,515,682</u>

# This Schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS**  
**Schedule of Changes by Function and Activity<sup>1</sup>**  
**for the fiscal year ended September 30, 2020**  
**(in thousands)**

Function and Activity	Governmental Funds Capital Assets October 1, 2019	Additions	Deductions	Governmental Funds Capital Assets September 30, 2020
<b>General Government:</b>				
Legislative	\$ 30	\$ -	\$ -	30
Executive	212	25	23	214
Financial & Administrative	1,455	-	2	1,453
Legal	68	2	2	68
Comprehensive Planning	349	-	-	349
Other General Government	157,227	89	2,423	154,893
Total General Government	<u>159,341</u>	<u>116</u>	<u>2,450</u>	<u>157,007</u>
<b>Public Safety:</b>				
Law Enforcement	36,602	816	15,032	22,386
Protective Inspection	683	-	611	72
Total Public Safety	<u>37,285</u>	<u>816</u>	<u>15,643</u>	<u>22,458</u>
<b>Other:</b>				
Physical Environment	5,090	5,744	-	10,834
Road and Street Facilities	1,165,433	17,002	789	1,181,646
Economic Development	25,616	226	403	25,439
Human Services	5,944	358	3	6,299
Cultural and Recreation	99,625	64	490	99,199
Total Other	<u>1,301,708</u>	<u>23,394</u>	<u>1,685</u>	<u>1,323,417</u>
Total capital assets allocated to functions	1,498,334	24,326	19,778	1,502,882
Construction in Progress	15,486	19,315	22,001	12,800
Total Capital Assets	<u>\$ 1,513,820</u>	<u>\$ 43,641</u>	<u>\$ 41,779</u>	<u>\$ 1,515,682</u>

<sup>#</sup> This Schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

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TALLAHASSEE**

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## SUPPLEMENTARY INFORMATION

The following schedules provide a summary of the debt service requirements for the City's outstanding bond issues:

Capital Bonds, Series 2009

Capital Bonds, Series 2012

Capital Bonds, Series 2014

Capital Bonds, Series 2018

Energy System Revenue Bonds, Series 2010B

Energy System Refunding Revenue Bonds, Series 2015

Energy System Refunding Revenue Bonds, Series 2017

Energy System Revenue Bonds, Series 2018

Energy System Refunding Revenue Bonds, Series 2020

Consolidated Utility System Refunding Revenue Bonds, Series 2010A

Consolidated Utility System Refunding Revenue Bonds, Series 2015

Consolidated Utility System Refunding Revenue Bonds, Series 2017

Consolidated Utility System Revenue Bonds, Series 2018

Consolidated Utility System Refunding Revenue Bonds, Series 2020

Transportation Improvement Bond, Series 2019

CITY OF TALLAHASSEE, FLORIDA

CAPITAL BONDS, SERIES 2009  
SEPTEMBER 30, 2020  
(in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 995	\$ 357	\$ 1,352
2022	1,030	319	1,349
2023	1,070	280	1,350
2024	1,110	240	1,350
2025	1,150	198	1,348
2026	1,195	155	1,350
2027	1,240	109	1,349
2028	550	76	626
2029	570	55	625
2030	590	34	624
2031	<u>615</u>	<u>11</u>	<u>626</u>
Totals	<u>\$ 10,115</u>	<u>\$ 1,834</u>	<u>\$ 11,949</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**CAPITAL BONDS, SERIES 2012**  
**SEPTEMBER 30, 2020**  
**(in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 5,550	\$ 947	\$ 6,497
2022	5,830	670	6,500
2023	3,695	378	4,073
2024	<u>3,875</u>	<u>194</u>	<u>4,069</u>
Totals	<u>\$ 18,950</u>	<u>\$ 2,189</u>	<u>\$ 21,139</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**CAPITAL BONDS, SERIES 2014**  
**SEPTEMBER 30, 2020**  
(in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 1,545	\$ 1,604	\$ 3,149
2022	1,590	1,557	3,147
2023	1,855	1,478	3,333
2024	1,950	1,385	3,335
2025	2,045	1,287	3,332
2026	2,150	1,185	3,335
2027	2,255	1,078	3,333
2028	2,370	965	3,335
2029	2,490	846	3,336
2030	2,615	722	3,337
2031	2,745	591	3,336
2032	2,880	454	3,334
2033	3,025	310	3,335
2034	<u>3,175</u>	<u>159</u>	<u>3,334</u>
Totals	<u>\$ 32,690</u>	<u>\$ 13,621</u>	<u>\$ 46,311</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**CAPITAL BONDS, SERIES 2018**  
**SEPTEMBER 30, 2020**  
(in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 920	\$ 1,292	\$ 2,212
2022	965	1,246	2,211
2023	1,015	1,198	2,213
2024	1,065	1,147	2,212
2025	1,115	1,094	2,209
2026	1,175	1,038	2,213
2027	1,230	979	2,209
2028	1,290	918	2,208
2029	1,355	853	2,208
2030	1,425	785	2,210
2031	1,495	714	2,209
2032	1,570	640	2,210
2033	1,650	561	2,211
2034	1,730	479	2,209
2035	1,820	392	2,212
2036	1,910	301	2,211
2037	2,005	205	2,210
2038	<u>2,105</u>	<u>105</u>	<u>2,210</u>
Totals	<u>\$ 25,840</u>	<u>\$ 13,947</u>	<u>\$ 39,787</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**ENERGY SYSTEM REVENUE BONDS, SERIES 2010B**  
**(FEDERALLY TAXABLE - BUILD AMERICA BONDS)**  
**SEPTEMBER 30, 2020**  
**(in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ -	\$ 7,299	\$ 7,299
2022	-	7,299	7,299
2023	-	7,299	7,299
2024	-	7,299	7,299
2025	-	7,299	7,299
2026	-	7,299	7,299
2027	-	7,299	7,299
2028	-	7,299	7,299
2029	930	7,299	8,229
2030	1,855	7,243	9,098
2031	1,930	7,133	9,063
2032	1,240	7,017	8,257
2033	1,280	6,943	8,223
2034	1,335	6,867	8,202
2035	1,385	6,787	8,172
2036	9,110	6,705	15,815
2037	9,465	6,161	15,626
2038	30,070	5,596	35,666
2039	31,235	3,801	35,036
2040	32,445	1,936	34,381
	<u>32,445</u>	<u>1,936</u>	<u>34,381</u>
Totals	<u>\$ 122,280</u>	<u>\$ 131,880</u>	<u>\$ 254,160</u>

CITY OF TALLAHASSEE, FLORIDA

ENERGY SYSTEM REFUNDING REVENUE BONDS SERIES 2015  
SEPTEMBER 30, 2020  
(in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 4,840	\$ 3,707	\$ 8,547
2022	5,080	3,465	8,545
2023	5,335	3,211	8,546
2024	5,600	2,944	8,544
2025	5,880	2,664	8,544
2026	6,170	2,370	8,540
2027	6,485	2,062	8,547
2028	6,805	1,737	8,542
2029	7,145	1,397	8,542
2030	7,500	1,040	8,540
2031	7,880	665	8,545
2032	<u>5,420</u>	<u>-</u>	<u>5,420</u>
Totals	<u>\$ 74,140</u>	<u>\$ 25,262</u>	<u>\$ 99,402</u>

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**CITY OF TALLAHASSEE, FLORIDA**  
**ENERGY SYSTEM REFUNDING REVENUE BONDS, SERIES 2017**  
**September 30, 2020**  
**(in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 3,800	\$ 6,880	\$ 10,680
2022	4,500	6,690	11,190
2023	3,515	6,465	9,980
2024	2,010	6,289	8,299
2025	4,900	6,188	11,088
2026	5,725	5,943	11,668
2027	6,000	5,657	11,657
2028	6,350	5,357	11,707
2029	12,500	5,040	17,540
2030	12,500	4,415	16,915
2031	12,500	3,790	16,290
2032	13,500	3,165	16,665
2033	14,500	2,490	16,990
2034	15,000	1,765	16,765
2035	7,520	1,015	8,535
2036	7,000	639	7,639
2037	5,775	289	6,064
Totals	<u>\$ 137,595</u>	<u>\$ 72,077</u>	<u>\$ 209,672</u>



**CITY OF TALLAHASSEE, FLORIDA**  
**ENERGY SYSTEM REVENUE BONDS, SERIES 2018**  
**September 30, 2020**  
**(in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 1,310	\$ 5,074	\$ 6,384
2022	1,510	5,008	6,518
2023	750	4,933	5,683
2024	1,415	4,896	6,311
2025	1,565	4,825	6,390
2026	1,715	4,746	6,461
2027	1,815	4,661	6,476
2028	1,920	4,570	6,490
2029	10,320	4,474	14,794
2030	11,520	3,958	15,478
2031	8,130	3,382	11,512
2032	4,375	2,975	7,350
2033	8,900	2,757	11,657
2034	4,200	2,312	6,512
2035	12,655	2,102	14,757
2036	5,600	1,469	7,069
2037	5,750	1,189	6,939
2038	1,015	901	1,916
2039	1,015	851	1,866
2040	1,100	800	1,900
2041	7,270	745	8,015
2042	7,630	382	8,012
	<u>          </u>	<u>          </u>	<u>          </u>
Totals	<u>\$ 101,480</u>	<u>\$ 67,010</u>	<u>\$ 168,490</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**ENERGY SYSTEM REFUNDING REVENUE BONDS, SERIES 2020**  
**SEPTEMBER 30, 2020**  
(in thousands)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 7,715	\$ 4,622	\$ 12,337
2022	8,070	3,624	11,694
2023	10,520	3,221	13,741
2024	12,100	2,695	14,795
2025	10,190	2,090	12,280
2026	10,050	1,580	11,630
2027	10,540	1,077	11,617
2028	<u>11,010</u>	<u>550</u>	<u>11,560</u>
Totals	<u>\$ 80,195</u>	<u>\$ 19,459</u>	<u>\$ 99,654</u>

**CITY OF TALLAHASSEE, FLORIDA**

**CONSOLIDATED UTILITY SYSTEM REFUNDING REVENUE BONDS, SERIES 2010A  
(FEDERALLY TAXABLE - BUILD AMERICA BONDS)  
SEPTEMBER 30, 2020  
(in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ -	\$ 6,084	\$ 6,084
2022	-	6,084	6,084
2023	-	6,084	6,084
2024	-	6,084	6,084
2025	-	6,085	6,085
2026	-	6,085	6,085
2027	3,415	6,085	9,500
2028	3,530	5,911	9,441
2029	3,650	5,732	9,382
2030	3,765	5,547	9,312
2031	5,745	5,357	11,102
2032	5,945	5,057	11,002
2033	6,145	4,747	10,892
2034	6,355	4,426	10,781
2035	6,570	4,094	10,664
2036	6,795	3,752	10,547
2037	7,025	3,397	10,422
2038	18,715	3,030	21,745
2039	19,350	2,054	21,404
2040	<u>20,010</u>	<u>1,044</u>	<u>21,054</u>
Totals	<u>\$ 117,015</u>	<u>\$ 96,739</u>	<u>\$ 213,754</u>

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**

**CONSOLIDATED UTILITY SYSTEM REFUNDING REVENUE BONDS, SERIES 2015**  
**September 30, 2020**  
**(in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 2,115	\$ 1,993	\$ 4,108
2022	2,300	1,887	4,187
2023	2,485	1,797	4,282
2024	2,590	1,698	4,288
2025	2,715	1,568	4,283
2026	2,855	1,433	4,288
2027	2,995	1,290	4,285
2028	3,205	1,140	4,345
2029	3,425	980	4,405
2030	3,665	809	4,474
2031	2,060	625	2,685
2032	2,265	522	2,787
2033	2,490	409	2,899
2034	2,725	285	3,010
2035	<u>2,970</u>	<u>148</u>	<u>3,118</u>
Totals	<u>\$ 40,860</u>	<u>\$ 16,584</u>	<u>\$ 57,444</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**CONSOLIDATED UTILITY SYSTEM REFUNDING REVENUE BONDS, SERIES 2017**  
**September 30, 2020**  
**(in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 3,985	\$ 5,148	\$ 9,133
2022	4,185	4,949	9,134
2023	4,395	4,740	9,135
2024	4,615	4,520	9,135
2025	4,845	4,290	9,135
2026	5,085	4,047	9,132
2027	5,340	3,793	9,133
2028	5,610	3,526	9,136
2029	5,885	3,246	9,131
2030	6,180	2,951	9,131
2031	6,495	2,642	9,137
2032	6,815	2,318	9,133
2033	7,155	1,977	9,132
2034	7,515	1,619	9,134
2035	7,890	1,243	9,133
2036	8,280	849	9,129
2037	<u>8,695</u>	<u>435</u>	<u>9,130</u>
Totals	<u>\$ 102,970</u>	<u>\$ 52,293</u>	<u>\$ 155,263</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**CONSOLIDATED UTILITY SYSTEM REVENUE BONDS, SERIES 2018**  
**September 30, 2020**  
**(in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 1,515	\$ 2,129	\$ 3,644
2022	1,590	2,053	3,643
2023	1,670	1,974	3,644
2024	1,750	1,890	3,640
2025	1,840	1,803	3,643
2026	1,930	1,711	3,641
2027	2,030	1,614	3,644
2028	2,130	1,513	3,643
2029	2,235	1,406	3,641
2030	2,345	1,294	3,639
2031	2,465	1,177	3,642
2032	2,590	1,054	3,644
2033	2,715	924	3,639
2034	2,855	789	3,644
2035	2,995	646	3,641
2036	3,145	496	3,641
2037	3,305	339	3,644
2038	<u>3,470</u>	<u>174</u>	<u>3,644</u>
Totals	<u>\$ 42,575</u>	<u>\$ 22,986</u>	<u>\$ 65,561</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**CONSOLIDATED UTILITY SYSTEM REFUNDING REVENUE BONDS, SERIES 2020**  
**September 30, 2020**  
**(in thousands)**

Fiscal Year	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	2,095	857	2,952
2022	2,315	639	2,954
2023	2,430	523	2,953
2024	2,550	402	2,952
2025	2,675	274	2,949
2026	<u>2,810</u>	<u>141</u>	<u>2,951</u>
Totals	<u>\$ 14,875</u>	<u>\$ 2,836</u>	<u>\$ 17,711</u>

**CITY OF TALLAHASSEE, FLORIDA  
TRANSPORTATION IMPROVEMENT BOND, SERIES 2019**

**September 30, 2020  
(in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 829	\$ 165	\$ 994
2022	848	146	994
2023	867	126	993
2024	887	106	993
2025	907	86	993
2026	928	65	993
2027	949	44	993
2028	<u>970</u>	<u>22</u>	<u>992</u>
Totals	<u>\$ 7,185</u>	<u>\$ 760</u>	<u>\$ 7,945</u>



# STATISTICAL SECTION

This part of the City's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, notes disclosures, and required supplementary information says about the City's overall financial health.

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<b>Financial Trends</b>	
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
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# STATISTICAL SECTION

(Continued)

<b>Demographic and economic Information</b>	<b>PAGE</b>
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
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<b>Operating Information</b>	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	
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*Sources: Unless otherwise noted, the information in these schedules is derived from the City's Comprehensive Annual Financial Reports for the relevant year.*

**CITY OF TALLAHASSEE, FLORIDA**  
**NET POSITION BY COMPONENT**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**  
**(in thousands)**

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Governmental activities										
Net Investment in Capital Assets	\$ 718,180	\$ 731,038	\$ 729,969	\$ 762,798	\$ 729,307	\$ 742,216	\$ 756,332	\$ 836,872	\$ 834,489	\$ 828,993
Restricted	82,797	83,814	114,361	100,167	99,999	99,012	62,644	36,648	81,811	100,242
Unrestricted	(150,599)	(113,386)	(121,288)	(65,648)	(56,664)	(56,651)	(2,497)	57,367	47,334	34,026
Total governmental activities net position	<u>\$ 650,378</u>	<u>\$ 701,466</u>	<u>\$ 723,042</u>	<u>\$ 797,317</u>	<u>\$ 772,642</u>	<u>\$ 784,577</u>	<u>\$ 816,479</u>	<u>\$ 930,887</u>	<u>\$ 963,634</u>	<u>\$ 963,261</u>
Business activities										
Net Investment in Capital Assets	\$ 895,189	\$ 899,679	\$ 884,077	\$ 863,179	\$ 840,415	\$ 809,395	\$ 763,439	\$ 772,446	\$ 760,472	\$ 661,648
Restricted	195,053	231,785	219,942	202,210	194,185	201,116	198,491	190,295	185,679	157,107
Unrestricted	194,659	170,891	152,743	198,232	199,519	202,099	210,447	196,515	211,978	271,654
Total Business activities net position	<u>\$ 1,284,901</u>	<u>\$ 1,302,355</u>	<u>\$ 1,256,762</u>	<u>\$ 1,263,621</u>	<u>\$ 1,234,119</u>	<u>\$ 1,212,610</u>	<u>\$ 1,172,377</u>	<u>\$ 1,159,256</u>	<u>\$ 1,158,129</u>	<u>\$ 1,090,409</u>
Primary government										
Net Investment in Capital Assets	\$ 1,613,369	\$ 1,630,717	\$ 1,614,046	\$ 1,625,977	\$ 1,569,722	\$ 1,551,611	\$ 1,519,771	\$ 1,609,318	\$ 1,594,961	\$ 1,490,641
Restricted	277,850	315,599	334,303	302,377	294,184	300,128	261,135	226,943	267,490	257,349
Unrestricted	44,060	57,505	31,455	132,584	142,855	145,448	207,950	253,882	259,312	305,680
Total primary government net position	<u>\$ 1,935,279</u>	<u>\$ 2,003,821</u>	<u>\$ 1,979,804</u>	<u>\$ 2,060,938</u>	<u>\$ 2,006,761</u>	<u>\$ 1,997,187</u>	<u>\$ 1,988,856</u>	<u>\$ 2,090,143</u>	<u>\$ 2,121,763</u>	<u>\$ 2,053,670</u>

**CITY OF TALLAHASSEE, FLORIDA**  
**CHANGES IN NET POSITION**  
**Last of Ten Fiscal Years**  
**(accrual basis of accounting)**  
**(in thousands)**

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
<u>Expenses</u>										
Governmental Activities:										
General Government	\$ 43,265	\$ 32,747	\$ 21,049	\$ 26,625	\$ 15,295	\$ 32,352	\$ 16,581	\$ 20,184	\$ 19,068	\$ 22,409
Public Safety	95,816	70,088	55,737	77,197	68,901	61,703	75,241	57,636	56,044	54,676
Transportation	23,029	24,197	42,106	20,164	20,530	19,928	35,786	19,430	20,421	23,648
Human Services	9,073	4,893	4,971	4,652	3,565	3,097	2,516	3,428	3,117	2,897
Economic Development	10,933	6,587	6,956	7,238	8,996	7,337	5,616	9,564	8,710	11,277
Physical Environment	7,217	16,786	5,530	7,693	7,943	1,489	2,528	2,829	3,354	2,158
Culture and Recreation	22,188	26,536	24,331	27,620	26,396	22,289	23,414	21,906	21,374	20,642
Unallocated Depreciation on Infrastructure	33,277	32,395	31,810	28,297	29,228	27,477	26,633	26,413	26,401	26,733
Interest on Long-Term Debt	3,890	4,635	3,610	3,572	4,058	4,966	2,805	2,718	4,740	4,556
Total governmental activities expenses	<u>\$ 248,688</u>	<u>\$ 218,864</u>	<u>\$ 196,100</u>	<u>\$ 203,058</u>	<u>\$ 184,912</u>	<u>\$ 180,638</u>	<u>\$ 191,120</u>	<u>\$ 164,108</u>	<u>\$ 163,229</u>	<u>\$ 168,996</u>
Business-type activities										
Electric	\$ 272,743	\$ 252,552	\$ 240,872	\$ 228,137	\$ 247,370	\$ 248,266	\$ 256,301	\$ 237,358	\$ 266,145	\$ 303,715
Gas	21,927	21,741	21,019	20,962	20,744	28,480	25,304	27,452	30,121	44,773
Sewer	83,571	52,753	76,701	51,629	53,274	46,804	51,258	48,374	44,790	42,411
Water	36,486	36,345	31,888	32,093	29,401	24,770	25,133	26,509	26,277	28,942
Airport	20,784	19,851	18,517	18,053	16,885	19,120	16,733	13,840	12,861	14,635
StarMetro	26,962	23,869	21,547	20,753	22,018	21,397	20,706	20,851	19,123	18,581
Solid Waste	27,654	26,441	24,551	21,285	20,874	20,700	25,346	22,016	21,269	19,066
Golf	926	968	1,271	864	927	973	1,012	1,023	1,037	870
Stormwater Management	14,886	19,618	16,893	15,440	14,944	14,837	14,585	13,939	15,064	17,522
Fire Services	48,437	45,836	43,698	42,475	40,797	36,787	41,237	33,256	32,054	30,764
Total business-type activities expenses	<u>\$ 554,376</u>	<u>\$ 499,974</u>	<u>\$ 496,957</u>	<u>\$ 451,691</u>	<u>\$ 467,234</u>	<u>\$ 462,134</u>	<u>\$ 477,615</u>	<u>\$ 444,618</u>	<u>\$ 468,741</u>	<u>\$ 521,279</u>
Total primary government expenses	<u>\$ 803,064</u>	<u>\$ 718,838</u>	<u>\$ 693,057</u>	<u>\$ 654,749</u>	<u>\$ 652,146</u>	<u>\$ 642,772</u>	<u>\$ 668,735</u>	<u>\$ 608,726</u>	<u>\$ 631,970</u>	<u>\$ 690,275</u>

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**CHANGES IN NET POSITION**  
**Last of Ten Fiscal Years**  
**(accrual basis of accounting)**  
**(in thousands)**

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
<b>Program Revenues</b>										
<b>Governmental Activities:</b>										
Charges for Services:										
General Government	\$ 2,293	\$ 2,310	\$ 2,230	\$ 2,991	\$ 2,520	\$ 2,192	\$ 2,106	\$ 2,074	\$ 1,923	\$ 1,813
Public Safety	1,537	1,261	1,876	2,026	2,051	2,487	2,649	3,377	2,806	3,133
Transportation	3,388	2,961	2,572	2,550	2,698	2,540	2,484	2,911	2,509	2,547
Human Services	1,745	1,421	1,072	953	1,022	965	888	787	969	612
Economic Development	3	8	11	10	14	-	-	-	-	-
Physical Environment	1,072	1,323	1,133	1,174	1,004	1,187	1,057	980	1,139	997
Culture and Recreation	2,598	3,846	3,755	3,745	3,903	3,956	3,895	3,956	3,759	3,697
Operating Grants and Contributions	13,251	7,173	4,384	10,270	8,250	1,549	566	5,705	11,031	8,791
Capital Grants and Contributions	4,243	1,160	-	-	-	13	1	5,073	8,121	6,800
<b>Total Governmental Activities Program Revenues</b>	<b>\$ 30,130</b>	<b>\$ 21,463</b>	<b>\$ 17,033</b>	<b>\$ 23,719</b>	<b>\$ 21,462</b>	<b>\$ 14,889</b>	<b>\$ 13,646</b>	<b>\$ 24,863</b>	<b>\$ 32,257</b>	<b>\$ 28,390</b>
<b>Business-type Activities:</b>										
Charges for Services:										
Electric	\$ 271,250	\$ 284,736	\$ 281,375	\$ 269,704	\$ 268,262	\$ 286,271	\$ 280,317	\$ 257,511	\$ 285,660	\$ 317,647
Gas	27,035	26,984	29,122	25,889	26,963	34,564	33,225	32,731	34,082	48,311
Sewer	71,413	69,325	68,180	63,351	61,759	62,184	60,126	59,624	60,172	59,046
Water	41,481	38,226	35,293	34,342	33,290	30,787	29,631	28,137	30,321	30,515
Airport	11,012	14,466	13,176	13,241	14,090	12,840	13,328	11,564	11,660	11,498
StarMetro	4,048	4,757	5,786	5,007	5,548	4,705	4,954	4,759	5,008	4,542
Solid Waste	29,393	25,686	24,674	24,215	22,508	23,553	24,751	23,252	23,046	21,859
Golf	759	955	765	794	786	771	885	894	1,024	876
Stormwater Management	21,110	22,722	19,250	18,198	17,946	18,380	17,552	17,669	20,812	17,732
Fire Services	45,553	45,239	43,021	42,777	41,469	32,772	32,260	32,660	31,399	31,194
Operating Grants and Contributions	26,101	4,620	4,853	4,825	8,977	5,465	9,295	5,861	6,873	5,541
Capital Grants and Contributions	15,496	10,332	14,251	13,347	12,865	16,395	14,767	11,584	20,026	7,659
<b>Total Business-type Activities Program Revenues</b>	<b>\$ 564,651</b>	<b>\$ 548,048</b>	<b>\$ 539,746</b>	<b>\$ 515,690</b>	<b>\$ 514,463</b>	<b>\$ 528,687</b>	<b>\$ 521,091</b>	<b>\$ 486,246</b>	<b>\$ 530,083</b>	<b>\$ 556,420</b>
<b>Total Primary Government Program Revenues</b>	<b>\$ 594,781</b>	<b>\$ 569,511</b>	<b>\$ 556,779</b>	<b>\$ 539,409</b>	<b>\$ 535,925</b>	<b>\$ 543,576</b>	<b>\$ 534,737</b>	<b>\$ 511,109</b>	<b>\$ 562,340</b>	<b>\$ 584,810</b>
<b>Net (Expenses) Revenues</b>										
Governmental Activities	\$ (218,558)	\$ (197,401)	\$ (179,067)	\$ (179,339)	\$ (163,450)	\$ (165,749)	\$ (177,474)	\$ (139,245)	\$ (130,972)	\$ (140,606)
Business-Type Activities	10,275	48,074	42,789	63,999	47,229	66,553	43,476	41,628	61,342	35,141
<b>Total Primary Government Net Expenses</b>	<b>\$ (208,283)</b>	<b>\$ (149,327)</b>	<b>\$ (136,278)</b>	<b>\$ (115,340)</b>	<b>\$ (116,221)</b>	<b>\$ (99,196)</b>	<b>\$ (133,998)</b>	<b>\$ (97,617)</b>	<b>\$ (69,630)</b>	<b>\$ (105,465)</b>

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**CHANGES IN NET POSITION**  
**Last of Ten Fiscal Years**  
**(accrual basis of accounting)**  
**(in thousands)**

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Property Taxes, Levied for General Purposes	\$ 47,198	\$ 44,152	\$ 41,485	\$ 39,430	\$ 38,908	\$ 32,947	\$ 31,528	\$ 31,520	\$ 33,483	\$ 34,438
Public Service Tax	24,385	24,263	23,692	22,812	22,950	23,728	23,429	22,835	22,524	22,595
Permits and Fees	3,484	4,229	4,441	5,817	6,182	5,101	5,123	4,972	5,157	6,229
Grants and Contributions Not Restricted to Specific Programs	35,173	33,306	32,478	85,024	30,154	28,304	27,942	24,046	24,260	24,051
Unrestricted Investment Earnings	3,062	3,352	2,763	2,438	3,204	3,044	1,740	4,084	3,499	3,431
Net Securities Lending Income	3	2	2	2	5	-	5	14	11	15
Net Increase (Decrease) in Fair Value of Investments	450	1,248	(806)	(526)	178	14	131	(1,658)	76	(689)
Miscellaneous	3,844	7,781	8,828	14,251	14,475	7,634	13,052	1,806	5,058	1,455
Transfers	57,371	56,756	36,971	34,766	35,459	33,075	31,021	29,104	29,246	26,978
<b>Total Governmental Activities</b>	<b>\$ 174,970</b>	<b>\$ 175,089</b>	<b>\$ 149,854</b>	<b>\$ 204,014</b>	<b>\$ 151,515</b>	<b>\$ 133,847</b>	<b>\$ 133,971</b>	<b>\$ 116,723</b>	<b>\$ 123,314</b>	<b>\$ 118,503</b>
Business-Type Activities:										
Grants and Contributions, not restricted to specific programs	\$ 2,004	\$ 1,997	\$ 1,989	\$ 1,983	\$ 1,985	\$ -	\$ -	\$ -	\$ -	\$ -
Unrestricted Investment Earnings	14,063	12,415	7,234	5,539	7,525	6,684	5,332	6,857	7,177	7,939
Net Securities Lending Income	14	10	7	5	11	-	38	30	25	40
Net Increase (Decrease) in Fair Value of Investments	5,856	16,446	(8,700)	(3,418)	739	52	202	(7,495)	426	2,235
Miscellaneous	205	1,856	23,655	(337)	1,094	19	2,058	-	(1)	18
Transfers	(57,371)	(56,756)	(36,971)	(34,766)	(35,459)	(33,075)	(31,021)	(29,104)	(29,246)	(26,978)
<b>Total Business-type Activities</b>	<b>\$ (35,229)</b>	<b>\$ (24,032)</b>	<b>\$ (12,786)</b>	<b>\$ (30,994)</b>	<b>\$ (24,105)</b>	<b>\$ (26,320)</b>	<b>\$ (23,391)</b>	<b>\$ (29,712)</b>	<b>\$ (21,619)</b>	<b>\$ (16,746)</b>
<b>Total Primary Government</b>	<b>\$ 139,741</b>	<b>\$ 151,057</b>	<b>\$ 137,068</b>	<b>\$ 173,020</b>	<b>\$ 127,410</b>	<b>\$ 107,527</b>	<b>\$ 110,580</b>	<b>\$ 87,011</b>	<b>\$ 101,695</b>	<b>\$ 101,757</b>
<b>Change in Net Position</b>										
Governmental Activities	\$ (43,588)	\$ (22,312)	\$ (29,213)	\$ 24,675	\$ (11,935)	\$ (31,902)	\$ (43,503)	\$ (22,522)	\$ 123,314	\$ (22,103)
Business Activities	(24,954)	24,042	30,003	33,005	23,124	40,233	20,085	11,916	39,723	18,395
<b>Total Primary Government</b>	<b>\$ (68,542)</b>	<b>\$ 1,730</b>	<b>\$ 790</b>	<b>\$ 57,680</b>	<b>\$ 11,189</b>	<b>\$ 8,331</b>	<b>\$ (23,418)</b>	<b>\$ (10,606)</b>	<b>\$ 163,037</b>	<b>\$ (3,708)</b>

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**FUND BALANCES, GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**  
**(in thousands)**

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General Fund										
Nonspendable	\$ 1,154	\$ 1,500	\$ 1,186	\$ 1,147	\$ 1,513	\$ 809	\$ 819	\$ 700	\$ 709	\$ 275
Spendable:										
Committed	16,846	-	23,306	26,492	25,251	25,420	21,414	20,552	21,746	16,979
Assigned	2,578	-	3,076	5,192	2,479	2,479	2,545	1,741	1,777	1,417
Unassigned	2,481	1,541	804	2,952	6,544	1,041	2,472	1,575	160	68
Total General Fund	<u>\$ 23,059</u>	<u>\$ 3,041</u>	<u>\$ 28,372</u>	<u>\$ 35,783</u>	<u>\$ 35,787</u>	<u>\$ 29,749</u>	<u>\$ 27,250</u>	<u>\$ 24,568</u>	<u>\$ 24,392</u>	<u>\$ 18,739</u>
All Other Governmental Funds										
Unreserved, reported in:										
Non-Spendable	-	594	-	620	584	580	626	1,226	1,696	424
Spendable:										
Restricted	44,290	59,785	58,904	39,487	39,331	44,722	56,705	29,526	64,690	83,786
Committed	16,033	21,256	25,322	23,160	24,227	23,715	25,673	26,627	25,612	23,409
Assigned	-	-	1,990	57	161	-	-	2,136	2,586	2,561
Unassigned	(613)	-	283	1,060	(91)	(148)	(605)	(1,073)	(1,881)	(2,581)
Total all Other Governmental Funds	<u>\$ 59,710</u>	<u>\$ 81,635</u>	<u>\$ 86,499</u>	<u>\$ 64,384</u>	<u>\$ 64,212</u>	<u>\$ 68,869</u>	<u>\$ 82,399</u>	<u>\$ 58,442</u>	<u>\$ 92,703</u>	<u>\$ 107,599</u>

Note: In accordance with requirements of GASB Statement 54, which was effective for periods beginning after June 15, 2010, fund balances are classified based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The GASB was implemented in fiscal 2011. Retroactive restatement was not possible due to personnel constraints.

**CITY OF TALLAHASSEE, FLORIDA**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**  
**(in thousands)**

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
<b>Revenues:</b>										
Taxes	\$ 71,582	\$ 68,419	\$ 65,174	\$ 62,243	\$ 61,858	\$ 56,675	\$ 54,962	\$ 54,357	\$ 56,006	\$ 57,033
Licenses and Permits	4,455	5,574	5,576	6,978	7,168	6,176	6,047	5,745	5,967	7,132
Intergovernmental Revenues	52,907	40,116	42,405	49,151	42,605	33,231	39,032	34,350	43,105	39,637
Charges for Services	9,620	10,044	9,151	8,830	9,385	9,043	8,789	9,184	8,866	8,210
Fines and Forfeitures	998	726	826	970	1,119	1,550	1,713	2,478	2,647	2,436
Net Investment Earnings	2,736	3,174	2,602	2,169	2,841	2,847	1,550	3,748	3,065	2,964
Securities Lending Income	6	8	4	6	11	-	10	49	51	38
Net Inc (Dec) in the Fair Value of Investments	422	1,163	(822)	(429)	145	12	126	(1,491)	30	(617)
Miscellaneous Revenues	16,881	13,770	13,209	14,889	16,070	15,631	12,765	13,013	15,371	11,719
<b>Total Revenues</b>	<b>\$ 159,607</b>	<b>\$ 142,994</b>	<b>\$ 138,125</b>	<b>\$ 144,807</b>	<b>\$ 141,202</b>	<b>\$ 125,165</b>	<b>\$ 124,994</b>	<b>\$ 121,433</b>	<b>\$ 135,108</b>	<b>\$ 128,552</b>
<b>Expenditures:</b>										
General Government	\$ 33,918	\$ 44,974	\$ 28,938	\$ 28,611	\$ 28,589	\$ 30,497	\$ 28,660	\$ 26,007	\$ 26,915	\$ 29,833
Public Safety	74,553	70,743	69,665	66,808	64,603	58,615	57,281	55,861	54,138	52,502
Transportation	43,221	35,952	38,194	31,212	32,026	33,231	34,270	51,224	39,910	32,498
Human Services	8,507	4,718	4,954	4,487	3,415	2,955	2,375	3,284	2,977	2,781
Economic Environment	10,903	7,296	8,837	7,178	8,093	7,636	8,621	9,194	11,994	11,577
Physical Environment	6,712	21,843	5,670	9,681	9,515	3,390	2,406	2,890	3,200	2,452
Cultural and Recreation	20,405	25,527	23,948	23,306	23,770	21,986	22,486	21,242	20,452	19,894
Securities Lending Expense:										
Interest	1	6	1	2	2	-	5	33	40	21
Agent Fees	-	-	-	-	1	-	1	3	2	3
Debt Service:										
Principal Retired	8,873	8,189	7,325	8,119	7,530	6,620	6,050	5,320	10,675	4,615
Interest and Fiscal Charges	4,624	5,315	3,948	4,226	4,502	5,324	3,105	2,956	5,010	4,571
Bond Issuance Costs	-	-	210	5	-	-	263	236	-	-
Advance Refunding Escrow	-	-	-	-	-	-	-	10,340	-	-
<b>Total Expenditures</b>	<b>\$ 211,717</b>	<b>\$ 224,563</b>	<b>\$ 191,690</b>	<b>\$ 183,635</b>	<b>\$ 182,046</b>	<b>\$ 170,254</b>	<b>\$ 165,523</b>	<b>\$ 188,590</b>	<b>\$ 175,313</b>	<b>\$ 160,747</b>
Excess of Revenues Over (Under) Expenditures	(52,110)	(81,569)	(53,565)	(38,828)	(40,844)	(45,089)	(40,529)	(67,157)	(40,205)	(32,195)
<b>Other Financing Sources (Uses):</b>										
Transfers In	86,390	\$ 73,682	\$ 62,845	\$ 60,433	\$ 59,942	\$ 55,167	\$ 52,970	\$ 53,159	\$ 54,769	\$ 56,428
Transfers Out	(28,874)	(27,674)	(26,383)	(24,283)	(24,823)	(21,426)	(20,283)	(23,143)	(23,807)	(27,310)
Sale of Capital Assets	187	4,630	838	2,846	5,370	317	579	3,055	-	-
Proceeds from Loans from Other Funds	-	-	-	-	1,736	-	-	-	-	-
Refunding Bond Issue	-	-	30,969	-	-	-	33,902	58,164	-	-
Payments to Refunded Bond Escrow Agent	-	-	-	-	-	-	-	(58,164)	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>\$ 57,703</b>	<b>\$ 50,638</b>	<b>\$ 68,269</b>	<b>\$ 38,996</b>	<b>\$ 42,225</b>	<b>\$ 34,058</b>	<b>\$ 67,168</b>	<b>\$ 33,071</b>	<b>\$ 30,962</b>	<b>\$ 29,118</b>
<b>Net Change in Fund Balances</b>	<b>\$ 5,593</b>	<b>\$ (30,931)</b>	<b>\$ 14,704</b>	<b>\$ 168</b>	<b>\$ 1,381</b>	<b>\$ (11,031)</b>	<b>\$ 26,639</b>	<b>\$ (34,086)</b>	<b>\$ (9,243)</b>	<b>\$ (3,077)</b>
Debt Services as a Percentage of Noncapital Expenditures	6.73 %	5.62 %	6.60 %	10.05 %	7.22 %	7.12 %	6.59 %	5.17 %	10.47 %	6.18 %

<sup>(1)</sup>Capital Outlay is reported in Note II.B.

See Independent Auditors' Report



**CITY OF TALLAHASSEE, FLORIDA**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**Last Ten Fiscal Years**  
**(in thousands)**

Fiscal Year	Real Property	Personal Property	Centrally Assessed Property	Less: Tax-Exempt Property	Total Taxable Assessed Value <sup>(1)</sup>	Total Direct Tax Rate	Estimated Actual Taxable Value <sup>(2)</sup>	Taxable Assessed Value as a Percentage of Actual Taxable Value <sup>(3)</sup>
2011	\$ 15,489,525	\$ 1,844,995	\$ 2,816	\$ 7,665,541	\$ 9,671,795	3.70 %	\$ 20,396,867	47.42 %
2012	15,333,433	1,756,386	5,253	7,834,968	9,260,104	3.70	20,111,850	46.04
2013	14,506,724	1,650,817	5,617	7,364,930	8,798,228	3.70	19,015,479	46.27
2014	14,499,790	1,654,905	5,923	7,342,511	8,818,107	3.70	19,012,492	46.38
2015	15,242,081	1,696,448	6,113	7,718,416	9,226,226	3.70	19,934,875	46.28
2016	15,744,126	1,701,380	6,175	7,857,175	9,594,506	4.20	20,531,389	46.73
2017	16,904,533	1,637,177	6,532	8,074,382	10,473,860	4.10	21,821,461	48.00
2018	16,898,065	1,635,772	6,447	8,077,231	10,463,053	4.10	21,812,098	47.97
2019	18,947,903	1,732,595	6,539	8,741,897	11,945,140	4.10	24,337,690	49.08
2020	20,053,175	1,731,585	2,647	9,059,939	12,727,468	4.10	21,787,407	58.42

Source: Leon County Property Appraiser

Note: Assessed values are determined as of January 1 for each fiscal year.

<sup>(1)</sup> Total assessed values less exemptions

<sup>(2)</sup> Estimated actual value is based on the assumption that the assessed values is 85% of the actual value.

<sup>(3)</sup> Calculated Figure

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA  
DIRECT AND OVERLAPPING PROPERTY TAX RATES  
Last Ten Fiscal Years  
(Rate per 1,000 of assessed value)**

Fiscal Year	Direct		Overlapping			Total
	City of Tallahassee	Leon County School Board	Debt Service	Leon County	N.W. Fla Water Management	
				Operating	Operating	
2011	3.70	8.03	-	7.85	0.05	19.63
2012	3.70	7.78	-	7.85	0.04	19.37
2013	3.70	7.71	-	8.31	0.04	19.76
2014	3.70	7.35	-	8.31	0.04	19.40
2015	3.70	7.38	-	8.31	0.04	19.43
2016	4.20	7.20	-	8.81	0.04	20.25
2017	4.10	6.85	-	8.31	0.04	19.30
2018	4.10	6.34	-	8.31	0.04	18.79
2019	4.10	6.17	-	8.31	0.04	18.62
2020	4.10	6.17	-	8.31	0.04	18.62

Source: Leon County Tax Collector

**CITY OF TALLAHASSEE, FLORIDA  
PRINCIPAL PROPERTY TAXPAYERS  
CURRENT YEAR AND NINE YEARS AGO  
(in thousands)**

Tax payer	Type of Business	2020			2011		
		Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Smith Interest General Partnership	Retail	\$ 159,305	1	1.25 %	\$ 159,305	2	1.34 %
Capital Regional Medical Center	Medical	73,296	2	0.58 %	56,693	3	0.70 %
The Standard At Tallahassee, LLC.	Real Estate	66,042	3	0.52 %	64,513		- %
District Joint Venture, LLC	Real Estate	61,465	4	0.48 %	61,465		- %
DRA CRT Tallahassee Center, LLC	Real Estate	49,348	5	0.39 %	49,348	4	0.68 %
Woodlands of Tallahassee, LLC	Real Estate	47,243	6	0.37 %	46,030		- %
Embarq Florida Inc./Centurylink	Communications	46,910	7	0.37 %	42,668	1	1.93 %
LJC Wescott, LLC	Real Estate	45,910	8	0.36 %	44,417		- %
Wal-Mart Stores	Retail	45,711	9	0.36 %	38,741	6	0.57 %
Campus Investors	Real Estate	43,737	10	0.34 %	41,769	9	0.45 %
Tallahassee Medical Center, LLC	Medical	-		- %	-	3	0.70 %
Talquin Electric Corporation, Inc.	Utilities	-		- %	-	7	0.67 %
Comcast CableVision Inc.	Communications	-		- %	-	9	0.45 %
St. Joe Company	Real Estate	-		- %	-	5	0.58 %
Florida Gas Transmission	Utilities	-		- %	-	8	0.60 %
Total		<u>\$ 638,967</u>		<u>5.02 %</u>	<u>\$ 604,949</u>		<u>8.67 %</u>

Source: Leon County Tax Collector

**CITY OF TALLAHASSEE, FLORIDA**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**Last Ten Fiscal Years**  
(in thousands)

Fiscal Year Ended September 30,	Total Tax Levy Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2011	\$ 35,918	\$ 34,076	94.9 %	\$ 244	\$ 33,174	95.6 %
2012	34,707	33,055	95.2	71	33,126	95.7
2013	32,648	31,458	96.4	55	31,513	96.5
2014	32,673	31,471	96.3	53	31,524	96.5
2015	34,392	32,891	95.6	47	32,938	95.8
2016	40,352	38,837	96.2	-	38,837	96.2
2017	40,857	39,628	97.0	71	39,699	97.2
2018	42,970	41,410	96.4	72	41,482	96.5
2019	45,858	44,123	96.2	29	44,152	96.3
2020	49,015	47,197	96.3	13	47,210	96.3

**CITY OF TALLAHASSEE, FLORIDA**  
**ASSESSED VALUATIONS, MILLAGE AND TAXES**  
**LEVIED AND COLLECTED**  
**Last Ten Fiscal Years**  
**(in thousands)**

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
TOTAL VALUATIONS	\$21,787,407	\$20,687,037	\$18,540,284	\$18,548,241	\$17,451,681	\$16,944,644	\$16,160,618	\$16,163,157	\$17,095,072	\$17,337,336
EXEMPTIONS										
Agricultural Adjustment	\$ 64,748	\$ 44,422	\$ 46,859	\$ 46,859	\$ 49,272	\$ 42,463	\$ 37,998	\$ 38,173	\$ 38,367	\$ 38,591
Government Exemption	5,498,771	5,291,477	5,042,044	5,040,624	4,963,425	4,839,361	4,641,924	4,620,454	4,782,072	4,691,503
Institutional Exemption	776,875	740,842	629,419	631,059	616,233	667,825	658,118	643,767	667,240	663,234
Individual/Homestead Exemptions	1,421,990	1,394,483	1,347,750	1,347,729	1,322,310	1,319,847	1,329,354	1,354,810	1,382,463	1,402,154
Other Exemptions & Adjustments	1,297,554	1,270,673	1,011,159	1,008,110	905,934	848,920	675,118	707,727	964,826	870,059
TOTAL EXEMPTION AND ADJUSTMENTS	\$ 9,059,938	\$ 8,741,897	\$ 8,077,231	\$ 8,074,381	\$ 7,857,174	\$ 7,718,416	\$ 7,342,512	\$ 7,364,931	\$ 7,834,968	\$ 7,665,541
TAXABLE VALUATION	\$12,727,469	\$11,945,140	\$10,463,053	\$10,473,860	\$ 9,594,507	\$ 9,226,228	\$ 8,818,106	\$ 8,798,226	\$ 9,260,104	\$ 9,671,795
MILLAGE LEVIED	4.100	4.100	4.100	4.100	4.200	3.700	3.700	3.700	3.700	3.212
TOTAL TAXES LEVIED	\$ 49,015	\$ 48,975	\$ 42,914	\$ 40,857	\$ 40,352	\$ 34,392	\$ 32,673	\$ 32,648	\$ 34,707	\$ 35,918
Less: Adjustments & Discount	1,753	1,644	1,545	1,457	1,433	1,214	1,145	1,129	1,167	1,180
Net Taxes Levied	\$ 47,262	\$ 47,331	\$ 41,369	\$ 39,400	\$ 38,919	\$ 33,178	\$ 31,528	\$ 31,519	\$ 33,540	\$ 34,738
NET COLLECTED <sup>(1)(2)</sup>	\$ 47,197	\$ 44,123	\$ 41,410	\$ 39,431	\$ 38,908	\$ 32,891	\$ 31,511	\$ 31,507	\$ 33,055	\$ 33,124

Source: Leon County Property Appraiser

<sup>(1)</sup> Florida Statutes provide for a discount of up to four percent for early payment of ad valorem taxes. All unpaid taxes become delinquent on April 1 and are sold at auction on June 1 of each year as tax certificates. The City, after all tax certificates are sold, has fully collected all ad valorem tax revenues.

<sup>(2)</sup> Net collected includes penalties or late payments.

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**Last Ten Fiscal Years**  
**(in thousands)**

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
<b>Governmental Activities:</b>										
General Revenue Bonds	\$ 87,595	\$ 96,215	\$ 104,155	\$ 83,915	\$ 91,825	\$ 99,355	\$ 105,975	\$ 71,800	\$ 90,475	\$ 101,150
Unamortized Premiums/Discounts	11,610	12,928	14,143	11,317	12,343	13,107	13,753	8,745	-	-
Bank of America Loan Payable	780	1,033	1,282	1,527	1,736	-	-	-	-	-
<b>Total Governmental Activities</b>	<b>\$ 99,985</b>	<b>\$ 110,176</b>	<b>\$ 119,580</b>	<b>\$ 96,759</b>	<b>\$ 105,904</b>	<b>\$ 112,462</b>	<b>\$ 119,728</b>	<b>\$ 80,545</b>	<b>\$ 90,475</b>	<b>\$ 101,150</b>
<b>Business-Type Activities:</b>										
Energy System	\$ 515,690	\$ 564,335	\$ 582,427	\$ 494,988	\$ 539,447	\$ 557,345	\$ 581,028	\$ 594,510	\$ 607,356	\$ 619,580
Airport Refunding	-	-	-	-	-	-	-	-	925	1,810
Consolidated Utility System	318,295	330,350	339,185	330,495	338,180	345,455	323,440	329,970	336,235	342,245
Transportation Improvement Bond	7,185	7,995	-	-	-	-	-	-	-	-
Unamortized Premiums/Discounts	96,783	86,236	89,164	52,974	29,857	31,187	14,877	15,492	16,106	16,698
AMI Loan Payable	12,211	14,977	17,639	20,634	23,514	26,282	28,941	33,332	35,706	37,987
Bank of America Loan Payable	378	500	621	739	840	-	-	-	-	-
Republic Parking Loan	-	331	367	401	-	-	-	-	-	-
<b>Total Business-Type Activities</b>	<b>\$ 950,542</b>	<b>\$ 1,004,724</b>	<b>\$ 1,029,403</b>	<b>\$ 900,231</b>	<b>\$ 931,838</b>	<b>\$ 960,269</b>	<b>\$ 948,286</b>	<b>\$ 973,304</b>	<b>\$ 996,328</b>	<b>\$1,018,320</b>
<b>Total Primary Government</b>	<b>\$ 1,050,527</b>	<b>\$ 1,114,900</b>	<b>\$ 1,148,983</b>	<b>\$ 996,990</b>	<b>\$ 1,037,742</b>	<b>\$ 1,072,731</b>	<b>\$1,068,014</b>	<b>\$1,053,849</b>	<b>\$1,086,803</b>	<b>\$1,119,470</b>
<b>Per Capita</b>	<b>\$ 5,289</b>	<b>\$ 5,697</b>	<b>\$ 5,258</b>	<b>\$ 5,249</b>	<b>\$ 5,471</b>	<b>\$ 5,595</b>	<b>\$ 5,604</b>	<b>\$ 5,830</b>	<b>\$ 6,043</b>	<b>\$ 5,636</b>

**CITY OF TALLAHASSEE, FLORIDA**  
**RATIOS OF GENERAL BONDED DEBT OUTSTANDING**  
**for the fiscal year ended September 30, 2020**  
**Last Ten Fiscal Years**  
**(in thousands)**

Fiscal Year ended Sept. 30	General Revenue Bonds	Percentage of Actual Taxable Value of Property <sup>(1)</sup>	Per Capita <sup>(2)</sup>
2011	\$ 101,150	0.50 %	\$ 554
2012	90,475	0.45	493
2013	80,545	0.42	438
2014	119,728	0.63	651
2015	112,462	0.56	598
2016	104,168	0.51	549
2017	95,232	0.44	502
2018	118,298	0.54	615
2019	109,143	0.45	558
2020	99,205	0.46	499

Source: City of Tallahassee, Accounting Services

<sup>(1)</sup> See Assessed Value and Estimated Actual Trend Value of Taxable Property Schedule for Property Value Data.

<sup>(2)</sup> See Demographic and Economic Statistics for Population Data.

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**  
**September 30, 2020**  
(in thousands)

Government Unit	Debt Outstanding	Estimated Percentage Applicable <sup>(1)</sup>	Estimated Share of Overlapping Debt
Debt repaid with property taxes:			
Leon County School Board <sup>(2)</sup>	\$ 149,658	72	\$ 107,754
Debt repaid with non self-supporting revenue debt:			
Leon County <sup>(3)</sup>	33,162	72	<u>23,877</u>
Subtotal, Overlapping Debt			131,631
City Direct Debt	102,090		<u>102,090</u>
Total Direct and Overlapping Debt			<u><u>\$ 233,721</u></u>

<sup>(1)</sup> City's share calculated based on 2012 County Taxable Value of \$13,387,231,768 and City's Taxable Value of \$8,808,227,231 which results in 66 percent overlapping

<sup>(2)</sup> Leon County School Board

<sup>(3)</sup> Leon County

See Independent Auditors' Report



**CITY OF TALLAHASSEE, FLORIDA  
LEGAL DEBT MARGIN  
SEPTEMBER 30, 2020  
(in thousands)**

The City has no legal debt margin requirements set forth by either State Statute or City Ordinance.

**CITY OF TALLAHASSEE, FLORIDA  
REVENUE BOND COVERAGE  
ENERGY SYSTEM REVENUE BONDS  
Last Ten Fiscal Years  
(in thousands)**

Fiscal Year Ending	Gross Revenue <sup>(1)</sup>	Operating Expenses <sup>(2)</sup>	Net Revenue Available for Debt Service	Debt Service Requirements <sup>(3)</sup>			Coverage
				Principal	Interest	Total	
2011	\$ 359,940	\$ 271,399	\$ 88,541	\$ 14,010	\$ 28,613	\$ 42,623	2.08
2012	316,839	236,621	80,218	12,224	31,307	43,531	1.84
2013	286,876	202,640	84,236	12,846	30,687	43,533	1.93
2014	310,314	211,408	98,906	13,482	30,048	43,530	2.27
2015	314,807	217,485	97,322	11,058	26,703	37,761	2.58
2016	298,689	202,714	95,975	17,898	28,794	46,692	2.06
2017	326,028	170,978	155,050	191,754	25,734	217,488	0.71
2018	314,604	198,297	116,307	17,536	29,854	47,390	2.45
2019	318,751	202,032	116,719	18,092	29,795	47,887	2.44
2020	304,599	203,585	101,014	128,840	29,486	158,326	0.64

<sup>(1)</sup> Total operating revenues plus operating interest earned.

<sup>(2)</sup> Total operating expenses exclusive of depreciation.

<sup>(3)</sup> Includes principal and interest of revenue bonds only.

**CITY OF TALLAHASSEE, FLORIDA  
REVENUE BOND COVERAGE  
CONSOLIDATED UTILITY SYSTEM REVENUE BONDS  
Last Ten Fiscal Years  
(in thousands)**

Fiscal Year Ending	Gross Revenues <sup>(1)</sup>	Operating Expenses <sup>(2)</sup>	Net Revenue Available for Debt Service	Debt Service Requirements <sup>(3)</sup>			Coverage
				Principal	Interest	Total	
2011	\$ 100,908	\$ 53,628	\$ 47,280	\$ 5,775	\$ 15,178	\$ 20,953	2.26
2012	101,822	53,868	47,954	6,010	16,939	22,949	2.09
2013	95,737	51,176	44,561	6,265	16,684	22,949	1.94
2014	99,063	51,802	47,261	6,530	16,417	22,947	2.06
2015	101,087	52,429	48,658	6,695	15,747	22,442	2.17
2016	103,063	54,501	48,562	7,275	17,251	24,526	1.98
2017	106,599	59,553	47,046	7,685	16,878	24,563	1.92
2018	112,656	59,843	52,813	151,755	15,008	166,763	0.32
2019	120,573	59,337	61,236	8,835	17,103	25,938	2.36
2020	125,598	66,943	58,655	26,930	16,915	43,845	1.34

<sup>(1)</sup> Total operating revenues of the Sewer, Water, and Stormwater Utilities Funds plus operating interest earned.

<sup>(2)</sup> Total operating expenses of water and sewer funds exclusive of depreciation.

<sup>(3)</sup> Includes principal and interest of revenue bonds only.

**CITY OF TALLAHASSEE, FLORIDA**  
**DEMOGRAPHIC STATISTICS**  
**Last Ten Fiscal Years**

Year	Estimated <sup>(1)</sup> Population	Airline Passengers	Electric KWH Sold (000's)	Water Consumed (Gals) (Millions)	Gas Used (Cu. Ft.) (Millions)	Housing Units	Leon County School (2) Enrollment
2011	182,482	633,706	2,848,889	9,881	2,696	84,413	33,754
2012	183,643	684,990	2,698,016	9,434	2,505	85,066	34,157
2013	183,727	697,633	2,638,092	8,492	2,714	85,475	34,738
2014	183,784	708,433	2,763,936	8,801	2,931	86,242	34,955
2015	187,996	690,533	2,677,292	8,540	2,930	86,735	34,797
2016	189,675	699,035	2,623,259	8,705	2,719	89,252	33,300
2017	189,625	717,559	2,693,286	9,145	2,705	89,798	33,993
2018	192,381	796,214	2,798,286	8,578	2,971	91,703	34,012
2019	195,713	851,689	2,857,242	8,643	3,031	92,349	34,085
2020	198,627	513,719	2,787,057	10,070	2,821	93,295	34,000

Year	City Personal Income (3) (Thousands)	Per Capita Personal Income (3)	Number of Labor Force (4)	Number of Employed (4)	Numbered of Unemployed (4)	Unemployment Rate (Percent) (4)
2011	N/A	\$ -	94,927	87,142	7,785	8.2 %
2012	N/A	-	96,530	89,636	6,894	7.1
2013	N/A	-	97,523	91,785	5,738	5.9
2014	N/A	-	101,034	95,302	5,732	5.7
2015	N/A	N/A	99,331	94,321	5,010	5.0
2016	N/A	N/A	99,879	94,852	5,027	5.0
2017	N/A	N/A	101,300	95,674	5,626	4.0
2018	N/A	N/A	101,793	98,162	3,631	3.6
2019	N/A	N/A	102,904	99,510	3,394	3.3
2020	-	N/A	90,583	86,053	4,530	4.7

Source: City records, except as noted.

<sup>(1)</sup>U.S. Census 2000; all other numbers are estimated by the Bureau of Economic and Business Research, University of Florida

<sup>(2)</sup>Leon County School Board

<sup>(3)</sup>Bureau of Economic Analysis, U.S. Department of Commerce.

<sup>(4)</sup>Florida Department of Economic Opportunity

N/A - Not Available

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA  
PRINCIPAL EMPLOYERS  
Current and Nine Years Ago**

Employer	Type of Business	2020 <sup>(1)</sup>			2011 <sup>(2)</sup>		
		Number of Employees	Rank	% age of Total	Number of Employees	Rank	% age of Total
State of Florida	Government	25,032	1	39.7 %	20,961	1	39.3 %
Florida State University	Education	15,001	2	23.6	13,501	2	25.3
Tallahassee Memorial Hospital	Education	5,433	3	7.0	3,060	4	5.8
Leon County School Board	Healthcare	4,300	4	6.3	4,306	3	8.1
City of Tallahassee	Government	2,855	5	4.7	2,848	5	5.3
Publix	Retail	2,815	6	4.6	2,000	6	3.8
Walmart Stores, Inc.	Retail	2,650	7	4.3	-	-	-
Florida A&M University	Education	1,756	8	2.9	1,937	7	3.6
Leon County	Government	1,741	9	2.8	1,783	9	3.3
Tallahassee Community College <sup>(3)</sup>	Education	1,470	10	2.4	1,821	8	3.4
Capital Regional Medical Center	Healthcare	<u>1,102</u>		<u>1.7</u>	<u>1,122</u>	10	<u>2.1</u>
Total		<u>64,155</u>		<u>100.0 %</u>	<u>53,339</u>		<u>100.0 %</u>

*Note: In previous years, data was presented for Leon County rather than City of Tallahassee.*

<sup>(1)</sup> Data from employers or Website

<sup>(2)</sup> Data from Leon County CAFR 2008.

<sup>(3)</sup> Formerly known as the "Tallahassee Community Hospital".

**CITY OF TALLAHASSEE, FLORIDA**  
**FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM**  
**Last Ten Fiscal Years**

Function/Program	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
City Commission & Appointed Officials	114	110	111	124	134	134	133	130	130	130
Administration & Professional Services	72	70	67	62	184	183	181	179	182	181
Aviation	54	54	55	55	55	53	53	53	53	53
Communications	9	9	9	8	14	14	13	13	12	12
Customer Services	126	130	17	17	1	1	1	1	1	1
Human Resources & Workforce										
Development	35	35	35	35	-	-	-	-	-	-
Technology and Innovations	96	99	99	100	-	-	-	-	-	-
Real Estate Management	8	8	7	11	-	-	-	-	-	-
Community Housing and Human Services	17	16	18	20	36	36	37	37	37	38
Economic Vitality/Minority & Women										
Business Enterprise	-	8	-	-	-	-	-	-	-	-
Electric	330	325	328	336	303	302	298	298	298	295
Emergency Preparedness & Facilities										
Security	3	4	4	5	1	1	1	1	1	1
Energy Services	-	-	-	-	-	N/A	30	29	29	29
Environmental Services & Facilities										
Management	23	22	22	12	14	14	14	13	13	12
Ethics	2	2	2	-	1	N/A	N/A	N/A	N/A	N/A
Fire	300	299	299	297	296	280	280	280	280	280
Fleet	81	82	82	82	80	61	59	58	57	57
TEMPO	3	-	-	-	-	-	-	-	-	-
Growth Management	71	77	77	80	63	63	63	62	61	61
Community Relations	9	10	-	-	-	-	-	-	-	-
Parks & Recreation & Neighborhood Affairs	180	178	177	173	173	171	171	170	172	171
Planning/PLACE	25	25	25	27	26	26	26	26	27	27
Police	483	483	483	466	466	433	427	427	483	485
Public Works	-	-	-	-	286	285	286	283	278	279
Community Beautification & Waste										
Management	146	151	151	148	83	84	87	88	88	89
Sustainability & Community Preparedness	15	-	-	-	-	-	-	-	-	-
StarMetro	140	139	140	141	148	170	170	170	170	168
Utility Services	-	-	129	135	148	145	120	120	112	112
Underground Utilities & Public Infrastructure	513	516	514	531	362	361	361	362	362	360
<b>Total</b>	<b>2,855</b>	<b>2,852</b>	<b>2,851</b>	<b>2,865</b>	<b>2,874</b>	<b>2,817</b>	<b>2,811</b>	<b>2,800</b>	<b>2,846</b>	<b>2,841</b>

Source: City of Tallahassee Budget

Note: The City was reorganized in FY 2009, combining some departments and creating new departments. Deleted departments are shown with "0" FTE employees.

"N / A" = not applicable

See Independent Auditors' Report

**CITY OF TALLAHASSEE, FLORIDA**  
**OPERATING INDICATORS BY FUNCTION / PROGRAM**  
**Last Ten Fiscal Years**

<u>Function/Program</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2016</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Police										
Arrests	3,145	5,828	6,267	7,044	5,998	5,933	6,053	5,360	5,362	5,777
Traffic violations	5,663	10,990	9,710	15,459	14,716	13,652	13,039	30,166	31,508	\$ 32,838
Parking violations	11,144	10,470	13,804	14,891	18,886	15,948	17,872	17,146	16,104	15,385
Fire										
Emergency responses	27,687	19,789	28,015	27,379	27,849	24,704	22,075	22,820	22,920	21,856
Fires reported	926	1,041	1,033	989	1,225	1,047	1,153	1,206	1,379	1,537
Gas										
Daily average consumption (MCF)	7,582	8,090	7,988	7,411	7,450	8,030	8,030	6,800	6,959	7,387
Number of service connections	33,378	32,528	31,471	30,638	30,355	29,659	29,275	28,576	28,018	27,654
Water										
Daily average consumption (MGD)	28	27	25	26	26	26	26	26	26	26
Number of service connections	87,007	86,299	86,528	84,783	75,334	83,554	83,384	83,095	82,606	82,133
Electric										
Net System Energy Generated (K W H) (Millions)	2,787	2,857	2,798	2,693	2,630	2,773	2,763	2,638	2,248	2,374
Average number residential customers	91,805	91,125	89,798	89,070	99,793	88,112	87,674	87,862	86,921	86,945
Average residential monthly bill	117	117	119	108	113	123	121	113	118	138
Sewage										
Daily average treatment (MDG)	16	19	16	17	17	16	16	18	16	15
Number of service connections	74,892	74,146	74,322	72,614	72,070	71,556	71,440	71,172	70,660	70,279
Transit										
Total revenue miles	1,932,618	2,267,715	2,141,697	2,133,772	2,254,316	2,246,364	2,591,582	2,140,779	2,089,369	2,060,351
Passengers trips	2,014,966	3,448,266	3,289,053	3,302,667	3,759,543	4,260,333	4,241,111	4,585,634	4,759,287	4,716,971
Solid Waste										
Number of customers	57,389	64,117	61,547	52,528	63,455	63,455	63,284	63,190	62,859	62,935
Refuse collected (in tons)	151,366	153,907	149,560	149,560	139,778	144,488	119,659	117,392	137,346	129,091
Recyclables collected (in tons)	12,337	12,491	13,297	13,297	24,474	24,474	33,752	96,405	10,614	19,793
Airport										
Number of passengers	513,719	851,689	796,214	717,559	699,035	690,533	708,433	697,633	684,990	\$ 633,706

Source: Various city departments

N / A - Not Available

**CITY OF TALLAHASSEE, FLORIDA**  
**CAPITAL ASSETS STATISTICS BY FUNCTION / PROGRAM**  
**Last Ten Fiscal Years**

Function / Program	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Vehicular units										
Marked vehicles	356	326	309	300	306	289	284	284	266	256
Motorcycles	9	9	9	9	9	9	9	9	9	9
Unmarked vehicles	167	144	150	152	153	137	143	137	133	127
Bicycle patrol units	25	25	25	16	16	16	15	15	7	9
Fire stations	16	16	16	16	16	16	15	15	15	15
Gas										
Gas lines (in miles)	950	930	923	910	905	885	881	878	868	860
Plant Capacity (MCF)	24,000	24,000	24,000	24,000	24,000	24,000	24,000	24,000	24,000	24,000
Water										
Water mains (in miles)	1,211	1,211	1,211	1,202	1,201	1,212	1,206	1,203	1,193	1,197
Deep Wells	27	27	27	27	27	27	27	27	27	27
Plant Capacity (MGD)	79	76	76	76	76	74	76	74	74	72
Electric										
Generating plants	3	3	3	3	3	3	3	3	3	3
Generating capacity (MW)	702	702	711	711	746	746	746	794	805	805
Transmission lines (in miles)	219	219	214	214	214	204	204	204	194	188
Number of street lights	19,302	19,302	18,825	18,825	18,710	18,589	18,188	18,125	18,040	17,998
Distribution lines (in miles)	2,023	2,023	1,995	1,995	1,942	2,937	2,937	2,927	2,870	2,839
Sewage										
Number of lift stations	110	110	110	107	107	109	111	109	111	107
Sanitary sewers (in miles)	1,064	1,059	1,050	1,039	1,039	1,049	1,046	1,042	1,034	1,107
Number of disposal plants	1	1	1	1	1	1	1	2	2	2
Capacity of treatment plans (MGD)	27	27	27	27	27	27	27	31	31	31
Transit										
Bus Plaza	1	1	1	1	1	1	1	1	1	1
Buses	55	55	58	65	65	58	58	58	56	56
Refuse Collection										
Collection trucks	82	73	73	73	69	69	67	65	63	65
Parks and recreation										
Community centers and specialty center	12	12	11	11	11	11	11	11	11	12
Summer playgrounds and camps	46	46	43	43	43	43	43	43	43	43
Athletic fields	86	86	86	86	86	86	86	86	86	86
Golf courses	2	2	2	2	2	2	2	2	2	2
Swimming pools	11	11	11	11	11	11	11	11	11	13
Park acreage	3,881	3,881	3,881	3,881	3,529	3,529	3,529	3,529	3,881	3,529
Fitness trails	30	30	30	30	30	30	30	30	30	17
Tennis/racquetball courts	67	67	67	67	67	67	67	67	67	67
Gymnasiums, center sites	9	9	7	7	7	7	7	7	7	7
Gymnasiums, school sites	5	5	5	5	4	4	4	4	4	4
Airport	1	1	1	1	1	1	1	1	1	1
Other public works										
Traffic signals <sup>(1)</sup>	85	85	73	73	73	73	73	71	71	71

Source: Various city departments

<sup>(1)</sup> The department did not have asset tracking database prior to FY 04. Only City owned signals are counted.



# CITY OF TALLAHASSEE, FLORIDA

## Miscellaneous Statistical Data

September 30, 2020

<p><b>Governance</b></p> <p>Date of Incorporation 1825</p> <p>Date Present Charter Adopted 1996</p> <p>Form of Government: Commission-Manager</p> <p>Commission Composed of: Mayor and Four Commissioners</p> <p>Terms of Office:</p> <p>Mayor - Four Years (Elected by Tallahassee Citizens)</p> <p>Commissioners - Four Years (Elected by Tallahassee Citizens)</p> <p>Manager (Appointed by Commission)</p> <p><b>Transportation:</b></p> <p>Airlines, Bus Lines, and Railroad Freight and Passenger</p> <p><b>Communications:</b></p> <p>Newspapers, Radio Stations, Television Stations; Cable Television and Telephone Service</p> <p><b>Climate</b></p> <p>Average Annual Temperature - in °F 67.7</p> <p>Average Annual Rainfall - in inches 63.2</p> <p>Area - in square miles 103.29</p>	<p><b>Education:</b></p> <p>Number of Public Schools <sup>(1)</sup> 48</p> <p>Number of Public School Instructors <sup>(1)</sup> 2,013</p> <p>Number of Public School Students, (PK-12) <sup>(1)</sup> 34,000</p> <p>Number of Vocational-Technical Schools <sup>(1)</sup> 1</p> <p>Number of Community Colleges 1</p> <p>Number of Universities 2</p> <p>Number of College-level Instructors <sup>(4)</sup> 4,214</p> <p>Number of College-level Students <sup>(2)</sup> 71,971</p> <p><b>Major Annual Events:</b></p> <p>Springtime Tallahassee Festival</p> <p>Fourth of July "Celebrate America"</p> <p>North Florida Fair</p> <p>Market Days</p> <p>Winter Festival</p> <p><b>Culture, Recreation, and Health:</b></p> <p>Conference Center, Civic Center, and Theaters</p> <p>Seating Capacity (Leon County Civic Center and Museums) 13,375</p> <p>12</p> <p>Libraries (including branches) 20</p> <p>Skating Rinks 2</p> <p>Golf Courses 9</p> <p>Hospital Beds <sup>(3)</sup> 1,038</p>
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*Source: City of Tallahassee Records except as noted below:*

<sup>(1)</sup> Leon County School Board

<sup>(2)</sup> Tallahassee Community College; Florida State University; Florida A & M University

<sup>(3)</sup> Tallahassee Memorial Healthcare and Capital Regional Medical Center

<sup>(4)</sup> Full Time Faculty at Tallahassee Community College, Florida State University, and Florida A&M University

# CITY OF TALLAHASSEE, FLORIDA

## Schedule of Insurance September 30, 2020

Line of Coverage	&DULHU	Limits/Coverage	Deductible/Retention	(IHF WLYH)	(SLUDWLRQ)	3UHPLXP	Policy #	
Renaissance Center 3URSHUW	Westchester Surplus Lines Insurance Co.	Real Property - \$13,200,000 Earth Movement - \$2,500,000 Flood - \$2,500,000 Extra Expense - \$1,000,000	AOP - \$5,000 per Occurrence  Earth Movement - \$25,000 per Occurrence Flood - \$100,000 per Occurrence Named Storm - 1% Per Building/Structure; subject to the minimum deductible of \$25,000 per occurrence All Other Wind/Hail - \$25,000 per Occurrence	3/31/2020	9/14/2020	Premium TRIA EMPA Fee Administrative Fee  Return Premium <b>Total Premium Paid</b>	VARIOUS  \$ 36,988.00 \$ 1,800.00 \$ 40.00 \$ 1,100.00  \$ (21,041.00) <b>\$ 18,887.00</b>	
7HUURULVP	Lloyds of London	<b>Primary Property Damage:</b> Annual Aggregate - \$250,000,000  <b>Liability:</b> Each Claim - \$1,000,000 Annual Aggregate - \$2,000,000  <b>Biological, Chemical or Nuclear</b> Annual Aggregate - \$1,000,000  <b>Excess Property Damage:</b> Annual Aggregate - \$100,000,000 excess of \$250,000,000	Property Damage - \$100,000   Liability - \$100,000   \$100,000; 72 hour waiting period   Per Primary	5/1/2020	5/1/2021	\$ 74,885.00          <b>Total Premium Paid</b> <b>\$ 101,353.00</b>	UTS2538316.20          W1B5B4200501	
3URSHUW	Factory Mutual Insurance Company	<b>Policy Limit - \$1,000,000,000</b> <b>Total Insurable Value - \$1,566,972,561 (as of binding)</b>  Automatic Coverage - 90 days, but not to exceed \$100,000,000 Computer Systems Non Physical Damage and Data, Programs or Software combined - \$1,000,000, Aggregate Earth Movement - \$250,000,000, Aggregate  Errors and Omissions - \$100,000,000 Expediting Costs - \$50,000,000 Extra Expense - \$50,000,000 Flood - \$250,000,000 Service Interruption - Property Damage & Time Element - \$25,000,000  <b>Sublimits are noted in the proposal &amp; policies</b>	\$100,000 - per Occurrence \$100,000 - Wastewater Treatment Plant \$500,000 - Power Generation Plants  \$250,000 - Transformers not at Power Generation locations  \$750,000 - Steam Turbine Generators \$1,500,000 - Gas Turbine Generators  \$500,000 - Flood for property at locations identified in policy  Named Storm Deductible per schedule  <b>Refer to policy for full explanation of deductibles</b>	5/1/2020	5/1/2021	Premium Fire College Trust Fund <b>Total Premium Paid</b>	1064445  \$ 4,215,571.00 \$ 1,914.00 <b>\$ 4,217,485.00</b>	
Fine Arts	Travelers Property Casualty Company of America	Scheduled Property - \$123,500 - 6 Anton Refregie Mosaics "The Explorers" - USS Tallahassee Bell	Basic Deductible - \$1,000 Windstorm Deductible: \$1,000	8/19/2020	8/19/2021	Premium	\$ 1,994.95	QT-660-2G88697A
6XUHW	Auto-Owners Insurance Co.	James Cooke Bond		9/8/2020	9/8/2021	Premium	\$ 259.00	66117834
Airport Operators /LDEL0LW	Global Aerospace	<b>Per Occurrence - \$100,000,000</b> Damage to Premises Rented to You - \$1,000,000 Personal and Advertising Injury Aggregate - \$25,000,000 Products-Completed Operations Aggregate - \$100,000,000 Hangarkeepers' Each Accident - \$100,000,000 Hangarkeepers' Each Aircraft - \$100,000,000 Non-Owned Aircraft - \$100,000,000	\$0 Each Occurrence or Offense Deductible \$0 Aggregate Deductible	10/1/2018	10/1/2021	Premium  Annual Installments	\$ 40,633.40	15001414

# CITY OF TALLAHASSEE, FLORIDA

## Schedule of Insurance September 30, 2020

Line of Coverage	&DULHU	Limits/Coverage	Deductible/Retention	(IHF WLYH	(SLUDWLRQ	3UHPLXP	Policy #
<b>Cyber Liability</b>	ACE American Insurance Co.	\$10,000,000 - Maximum Aggregate Limit \$10,000,000 - Cyber Incident Response Fund \$100,000 - Non-Panel Response Provider \$10,000,000 - Business Interruption Loss & Extra Expense \$5,000,000 - Contingent BI and EE Unscheduled Providers \$10,000,000 - Digital Data Recovery \$10,000,000 - Network Extortion \$10,000,000 - Cyber, Privacy and Network Security Liability \$5,000,000 - Payment Card Loss \$10,000,000 - Regulatory Proceedings \$10,000,000 - Electronic, Social and Printed Media Liability	\$150,000 Each Incident	10/1/2020	10/1/2021	Premium \$ 82,800.10	D940904110
<b>EMS Liability</b>	General Star Indemnity Co	\$6,000,000/\$8,000,000 - Professional Liability \$1,000,000/\$1,000,000 - Abuse Molestation	\$0 Each Claim	10/1/2020	10/1/2021	Premium \$ 68,333.50	IJG927317D
<b>XS Workers' Compensation</b>	Safety National Casualty Co.	Statutory - Workers' Compensation \$1,000,000 - Employers Liability	\$1,250,000 Per Occurrence Retention	10/1/2020	10/1/2021	Premium FL WC Ins Guar Surchg <b>Total Premium Paid</b> \$ 215,172.00 \$ 2,151.72 <b>\$ 217,323.72</b>	SP 4063833
<b>Crime</b>	Travelers Casualty and Surety Company of America	\$1,000,000 - Employee Theft Per Loss Coverage \$1,000,000 - Employee theft Per Employee Coverage \$1,000,000 - Forgery or Alteration \$1,000,000 - On Premises \$1,000,000 - In Transit \$1,000,000 - Money Orders & Counterfeit Money \$1,000,000 - Computer Crime \$1,000,000 - Funds Transfer Fraud EXCLUDED - Social Engineering Fraud \$100,000 Telecommunication Fraud \$25,000 - Personal Accounts Protection \$25,000 - Identity Fraud Expense Reimbursement \$5,000 - Claim Expense	\$75,000 \$75,000 \$75,000 \$75,000 \$75,000 \$75,000 \$75,000 \$75,000 n/a \$75,000 \$0 \$0 \$0	10/1/2020	10/1/2021	Premium \$ 12,070.70	106175065
<b>Firefighter Cancer Benefit</b>	ACE American Insurance Co.	\$25,000 - First Diagnosis Cancer Benefit \$75,000 - Cancer Death Benefit	\$0	10/1/2020	10/1/2021	Premium \$ 58,691.00	PTP N17937674
<b>Fiduciary Firefighters</b>	Travelers Casualty and Surety Company of America	\$1,000,000 for all Claims Settlement Program Limit of Liability \$250,000 HIPAA Limit of Liability \$1,000,000 502 (c) Penalties Limit of Liability \$250,000	\$0 Retention	10/1/2018	10/1/2021	Premium Annual Installments \$ 3,703.10	106176744
<b>Fiduciary General Employees</b>	Travelers Casualty and Surety Company of America	\$1,000,000 for all Claims Settlement Program Limit of Liability \$250,000 HIPAA Limit of Liability \$1,000,000 502 (c) Penalties Limit of Liability \$250,000	\$0 Retention	10/1/2020	10/1/2021	Premium Annual Installments \$ 19,245.10	106176742
<b>Fiduciary Police Officers</b>	Travelers Casualty and Surety Company of America	\$1,000,000 for all Claims Settlement Program Limit of Liability \$250,000 HIPAA Limit of Liability \$1,000,000 502 (c) Penalties Limit of Liability \$250,000	\$1,000 Retention	10/1/2018	10/1/2021	Premium Annual Installments \$ 4,833.60	106176738
<b>AD&amp;D</b>	ACE American Insurance Co.	Statutory AD&D Coverage		10/1/2019	10/1/2021	Premium \$ 40,768.00	ADD N17938459

# CITY OF TALLAHASSEE, FLORIDA

## Schedule of Insurance September 30, 2020

Line of Coverage	&DUULHU	Limits/Coverage	Deductible/Retention	(IHF WLYH	(SLUDWLRQ	3UHPLXP	Policy #
Broker/AJHQF Fee - Propertl	Public Risk Insurance Agency			11/30/2019	11/30/2020	Annual Installments \$ 75,000	
Broker/AJHQF Fee - Casualtl	Public Risk Insurance Agency			10/1/2017	10/1/2020	Annual Installments \$ 36,000	
<i>This document is intended as a summary of insurance coverages only. Refer to the actual policy for coverage details.</i>				<b>TOTAL PREMIUMS</b>		<b>\$ 4,999,381</b>	

See Independent Auditors' Report

## **SINGLE AUDIT AND OTHER REPORTS**

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other matters based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Independent Auditors' Report on Compliance For Each Major Federal Program, Major State Project, and the Passenger Facility Charge Program and on Internal Control Over Compliance and Report on Schedule of Expenditures of Federal Awards and State Financial Assistance and Schedule of Passenger Facility Charges Required by the Uniform Guidance, Chapter 10.550, *Rules of the Auditor General*, and Passenger Facility Charge Audit Guide for Public Agencies

Schedule of Findings and Questioned Costs

Summary Schedule of Prior Audit Findings

Schedule of Expenditures of Federal Awards and State Financial Assistance

Schedule of Expenditures of Passenger Facility Charges

Independent Accountants' Report

Independent Auditors' Management Letter



Certified Public Accountants

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Tallahassee, Florida (the "City") as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated April 29, 2021.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control described in the accompanying Schedule of Findings and Questioned Costs and Summary Schedule of Prior Audit Findings as items 2020-001 and 2019-002 that we consider to be significant deficiencies.

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, grant agreements and contracts, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City in a separate letter dated April 29, 2021.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**MSL, P.A.**

Certified Public Accountants

Tallahassee, Florida  
April 29, 2021



Certified Public Accountants

**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM, MAJOR STATE PROJECT, AND THE PASSENGER FACILITY CHARGE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE AND SCHEDULE OF PASSENGER FACILITY CHARGES REQUIRED BY THE UNIFORM GUIDANCE, CHAPTER 10.550, RULES OF THE AUDITOR GENERAL, AND PASSENGER FACILITY CHARGE AUDIT GUIDE FOR PUBLIC AGENCIES**

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

**Report on Compliance for Each Major Federal Program, Major State Project, and the Passenger Facility Charge Program**

We have audited the compliance of the City of Tallahassee, Florida (the “City”) with the types of compliance requirements described in the U.S. Office of Management and Budget (“OMB”) *Compliance Supplement*, the requirements described in the Department of Financial Services’ *State Projects Compliance Supplement*, and the requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies* issued by the Federal Aviation Administration (the “Guide”) that could have a direct and material effect on each of the City’s major federal programs, major state projects, and the passenger facility charge program for the year ended September 30, 2020. The City’s major federal programs and major state projects are identified in the summary of auditor’s results section of the accompanying Schedule of Findings and Questioned Costs.

***Management’s Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs, state projects, and the passenger facility charge program.

***Auditor’s Responsibility***

Our responsibility is to express an opinion on compliance for each of the City’s major federal programs, major state projects, and the passenger facility charge program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and the Audit Requirements for Federal Awards* (“Uniform Guidance”); and Chapter 10.550, *Rules of the Auditor General*; and the Guide.



The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

***Auditor's Responsibility (Continued)***

Those standards, the Uniform Guidance, Chapter 10.550, *Rules of the Auditor General*, and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program, major state project, or the passenger facility charge program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program, major state project, and the passenger facility charge program. However, our audit does not provide a legal determination of the City's compliance.

***Opinion on Each Major Federal Program, Major State Project, and the Passenger Facility Charge Program***

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs, major state projects, and the passenger facility charge program for the year ended September 30, 2020.

**Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program, major state project, and the passenger facility charge program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program, major state project, and the passenger facility charge program and to test and report on internal control over compliance in accordance with the Uniform Guidance, Chapter 10.550, *Rules of the Auditor General*, and the Guide, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program, state project, or the passenger facility charge program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program, state project, or the passenger facility charge program will not be prevented, or detected and corrected on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program, state project, or the passenger facility charge program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

**Report on Internal Control over Compliance (Continued)**

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance, Chapter 10.550, *Rules of the Auditor General*, and the Guide. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards and  
State Financial Assistance and Schedule of Passenger Facility Charges**

We have audited the basic financial statements of the City as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated April 29, 2021, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards and state financial assistance, and schedule of passenger facility charges are presented for purposes of additional analysis, as required by the Uniform Guidance, Chapter 10.550, *Rules of the Auditor General*, and the Guide, and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

**MSL, P.A.**

Certified Public Accountants

Tallahassee, Florida  
April 29, 2021

**CITY OF TALLAHASSEE, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended September 30, 2020**

**SECTION I - SUMMARY OF INDEPENDENT AUDITOR'S RESULTS**

**Financial Statements**

<u>Type of Auditor's Report Issued:</u>	<b>Unmodified Opinion</b>	
Internal control over financial reporting:		
• Material weakness(es) identified?	___ Yes	_X_ No
• Significant deficiency(ies) identified?	_X_ Yes	___ None reported
Noncompliance material to financial statements noted?	___ Yes	_X_ No

**Federal Awards and State Financial Assistance**

Internal control over major programs/projects:		
• Material weakness(es) identified?	___ Yes	_X_ No
• Significant deficiency(ies) identified?	___ Yes	_X_ None reported

Type of report issued on compliance for major federal programs and major state projects:

	<b>Unmodified Opinion</b>	
Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a) of the Uniform?	___ Yes	_X_ No
Any audit findings disclosed that are required to be reported in accordance with Chapter 10.554(1)(1)4, <i>Rules of the Auditor General</i> ?	___ Yes	_X_ No
Any audit findings disclosed that are required to be reported in accordance with Chapter 10.554(1)(i), <i>Rules of the Auditor General</i> ?	_X_ Yes	___ No

**Identification of Major Federal Programs and Major State Projects**

<u>CFDA Number</u>	<u>Name of Federal Programs</u>
21.019	Coronavirus Relief Fund
97.036	Disaster Grants – Public Assistance

<u>CSFA Numbers</u>	<u>Name of State Projects</u>
55.004	Aviation Grant Programs
55.010	Public Transit Block Grant Program

Dollar threshold used to distinguish between	
Type A and Type B programs/projects: Federal	<u>\$ 1,318,517</u>
State	<u>\$ 750,000</u>

Auditee qualified as low-risk auditee pursuant to the Uniform Guidance?	_X_ Yes	___ No
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**CITY OF TALLAHASSEE, FLORIDA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (*Continued*)**

**For the Year Ended September 30, 2020**

**SECTION II - FINANCIAL STATEMENT FINDINGS**

**2020-001 – Interfund Advance**

**Type of Finding – Significant Deficiency**

**Criteria:**

U.S. GAAP requires that transfers between funds representing an advance extending beyond one year should be reflected as an asset in the fund loaning the money and a liability in the fund receiving the money.

**Condition:**

During the current fiscal year, the City discovered that an interfund advance was not recorded in the prior year when the Electric Utility fund advanced money to the Capital Improvement fund for a capital project. Due to this error, the Electric Utility fund assets and net position were understated as of October 1, 2019 by \$7.5 million. The Capital Improvement fund liabilities were understated by \$7.5 million and fund balance was overstated by the same amount as of October 1, 2019.

**Cause:**

Funding for capital projects is indicated in a specific field in the Peoplesoft system and the funding for the project is recorded in the general ledger based on this field. The funding source for the project in question was mistakenly entered as a transfer from the electric operating reserve rather than as a borrowing.

**Effect:**

A prior period adjustment due to a correction of an error was made to restate the applicable beginning fund balance/net positions and the related assets/liabilities for the Electric Utility fund and the Capital Improvement fund.

**Recommendation:**

We recommend that the City strengthen procedures and internal controls involving transfers and advances between funds.

**Views of responsible officials and plan corrective action:**

Staff will evaluate procedures and controls related to transfers and advances between funds in order to improve their effectiveness. The evaluation will include a review of funding sources, the documentation for their use and the resulting entries required.

**SECTION III - FEDERAL AWARD AND STATE FINANCIAL ASSISTANCE FINDINGS  
AND QUESTIONED COSTS SECTION**

None Reported.

**CITY OF TALLAHASSEE, FLORIDA**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**For the Year Ended September 30, 2020**

**SECTION II - FINANCIAL STATEMENT FINDINGS**

**2019-001 – Unbilled Utility Revenue**

**Significant Deficiency:**

During our testing of accounts receivable, it was noted that unbilled utility revenue had not been evaluated and recorded in the current and prior periods. Due to this error, accounts receivable and net position were understated by approximately \$22.3 million across the City’s general fund and proprietary funds except the City’s Airport, StarMetro and Golf as of October 1, 2018.

**Current Year Status:**

The City has taken corrective action and we consider this finding fully resolved.

**2019-002 – Capital Asset Reconciliation**

**Significant Deficiency:**

During our audit, we noted that the City’s asset management system required a significant manual reconciliation process. This process includes information contained in excel spreadsheets required to reconcile to the general ledger. Information maintained in spreadsheets include significant assets in numbers and dollars which are not reported in the asset management system.

**Current Year Status:**

The City has started to take significant corrective action by adjusting the general ledger accounts to match the City’s asset management system. However, some of these adjustments were made after year end and additional adjustments are still needed, therefore this finding will be repeated as a significant deficiency in the current year.

**Views of responsible officials and plan corrective action:**

The City will finalize the fixed assets reconciliation process in FY21 by recording the last adjusting entries necessary to balance the asset management (“AM”) system to the general ledger (“GL”). This will allow the monthly reconciliation between AM and GL to remain in balance and lead to a direct rollforward to the year-end capital assets note in the Annual Financial Report. The recent addition of two accountants in the largest utility departments, but attached to Financial Reporting, has enhanced the capital asset recording and construction in progress process. This has allowed Fixed Assets staff to focus on reconciling the AM and GL modules. The Financial Services Department is also planning to re-implement the asset management module. That process will involve a comprehensive review of the capabilities of the module as we continue to try to leverage technology to move towards paperless processes.

**SECTION III - FEDERAL AWARD AND STATE FINANCIAL ASSISTANCE FINDINGS  
AND QUESTIONED COSTS SECTION**

None Report

City of Tallahassee  
Schedule of Expenditures of Federal Awards and State Financial Assistance  
For the Year Ended September 30, 2020

Federal/State Grantor/Pass-Through Grantor/Program Title	CFDA/CSFA Number	FAIN/SAIN	Pass-Through/Grantor Award Number	Expenditures	Amount Provided to Subrecipients
<b>FEDERAL AWARDS</b>					
<b><u>US DEPARTMENT OF HOUSING &amp; URBAN DEVELOPMENT</u></b>					
<b>Direct Programs:</b>					
Community Development Block Grants/Entitlement Grants	14.218	B-16-MC-12-0019	N/A	3,770	
Community Development Block Grants/Entitlement Grants	14.218	B-17-MC-12-0019	N/A	21,250	
Community Development Block Grants/Entitlement Grants	14.218	B-18-MC-12-0019	N/A	350,681	
Community Development Block Grants/Entitlement Grants	14.218	B-19-MC-12-0019	N/A	1,017,182	
Community Development Block Grants/Entitlement Grants	14.218	B-20-MC-12-0019	N/A	11,167	
<b>TOTAL CDBG - ENTITLEMENT GRANTS CLUSTER</b>				<b>1,404,049</b>	<b>927,128</b>
Home Investment Partnerships Program	14.239	M-15-MC-12-0221	N/A	585	
Home Investment Partnerships Program	14.239	M-16-MC-12-0221	N/A	54,750	
Home Investment Partnerships Program	14.239	M-17-MC-12-0221	N/A	109,676	
Home Investment Partnerships Program	14.239	M-18-MC-12-0221	N/A	302,205	
Home Investment Partnerships Program	14.239	M-19-MC-12-0221	N/A	80,957	481,441
Emergency Solutions Grant Program	14.231	E-18-MC-12-0019	N/A	24,455	
Emergency Solutions Grant Program	14.231	E-19-MC-12-0019	N/A	160,170	
Emergency Solutions Grant Program	14.231	E-20-MC-12-0019	N/A	373,707	535,601
<b>TOTAL US DEPARTMENT OF HOUSING &amp; URBAN DEV</b>				<b>2,510,553</b>	<b>1,944,170</b>
<b><u>US DEPARTMENT OF JUSTICE</u></b>					
<b>Direct Programs:</b>					
Coronavirus Emergency Supplemental Funding Program	16.034	2020-VD-BX-1707	N/A	367,168	
Public Safety Partnership and Community Policing Grants	16.710	2015ULWX0013	N/A	308,288	
Public Safety Partnership and Community Policing Grants	16.710	2016ULWX0030	N/A	514,320	
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2017-DJ-BX-0856	N/A	43,833	41,470
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2018-DJ-BX-0459	N/A	96,687	18,229
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2019-DJ-BX-0756	N/A	80,427	39,367
<b>Pass through Florida Department of Law Enforcement:</b>					
Edward Byrne Memorial Justice Assistance Grant Program	16.738	N/A	2019-JAGC-LEON-1-N2-014	18,717	
Edward Byrne Memorial Justice Assistance Grant Program	16.738	N/A	2020-JAGC-LEON-1-Y5-061	12,800	
National Asset Forfeiture Strategic Plan	16.unknown	N/A	N/A	41,358	
<b>Pass through Florida Department of Juvenile Justice:</b>					
Juvenile Justice and Delinquency Prevention	16.540	N/A	10531	69,971	
Juvenile Justice and Delinquency Prevention	16.540	N/A	10641	5,794	
<b>TOTAL US DEPARTMENT OF JUSTICE</b>				<b>1,559,361</b>	<b>99,066</b>
<b><u>US DEPARTMENT OF TRANSPORTATION</u></b>					
<b>FEDERAL AVIATION ADMINISTRATION</b>					
<b>Direct Programs:</b>					
Airport Improvement Program	20.106	3-12-0077-041-2017	N/A	24,626	
Airport Improvement Program	20.106	3-12-0077-043-2019	N/A	1,472,773	
Airport Improvement Program	20.106	3-12-0077-045-2020	N/A	2,797,033	
<b>FEDERAL TRANSIT ADMINISTRATION</b>					
<b>Direct Programs:</b>					
Federal Transit Formula Grant	20.507	FL-2016-020	N/A	254,170	
Federal Transit Formula Grant	20.507	FL-2017-080	N/A	173,263	
Federal Transit Formula Grant	20.507	FL-2020-089	N/A	7,429,945	
Bus and Bus Facilities Formula Program	20.526	FL-2016-005	N/A	339,876	
Bus and Bus Facilities Formula Program	20.526	FL-2020-100	N/A	687,298	
Bus and Bus Facilities Formula Program	20.526	FL-2019-102	N/A	266,414	
<b>TOTAL FEDERAL TRANSIT CLUSTER</b>				<b>9,150,967</b>	<b>-</b>
Public Transportation Emergency Relief Program	20.527	FI-2020-076	N/A	40,821	
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	FL-2017-078	N/A	20,319	
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	FL-2019-087	N/A	55,382	
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	FL-2019-087	N/A	172,229	
Job Access and Reverse Commute Program	20.516	FL-37-X067	N/A	13,828	
Job Access and Reverse Commute Program	20.516	FL-37-X070	N/A	126,900	
<b>TOTAL TRANSIT SERVICES PROGRAMS CLUSTER</b>				<b>388,658</b>	
<b>Pass through Florida Department of Transportation:</b>					
Formula Grants for Rural Areas	20.509	N/A	G1D23	153,793	
Formula Grants for Rural Areas	20.509	N/A	G1M19	39,677	
Highway Planning and Construction	20.205	N/A	G1670	1,073,615	
Highway Planning and Construction	20.205	N/A	G1353	215,120	
<b>TOTAL HIGHWAY PLANNING AND CONSTR CLUSTER</b>				<b>1,288,735</b>	
<b>TOTAL US DEPARTMENT OF TRANSPORTATION</b>				<b>15,357,083</b>	

City of Tallahassee  
Schedule of Expenditures of Federal Awards and State Financial Assistance  
For the Year Ended September 30, 2020

Federal/State Grantor/Pass-Through Grantor/Program Title	CFDA/CSFA Number	FAIN/SAIN	Pass-Through/Grantor Award Number	Expenditures	Amount Provided to Subrecipients
<b><u>US DEPARTMENT OF TREASURY</u></b>					
<b><u>Pass through Leon County through FDEM</u></b>					
Coronavirus Relief Fund	21.019	N/A	N/A	4,536,562	
<b>TOTAL US DEPARTMENT OF TREASURY</b>				<u>4,536,562</u>	
<b><u>US ENVIRONMENTAL PROTECTION AGENCY</u></b>					
<b><u>Pass through Florida Department of Environmental Protection:</u></b>					
Nonpoint Source Implementation Grants	66.460	N/A	NF022	(369)	
Nonpoint Source Implementation Grants	66.460	N/A	NF038	50,021	
<b>TOTAL US ENVIRONMENTAL PROTECTION AGENCY</b>				<u>49,652</u>	
<b><u>US DEPARTMENT OF HOMELAND SECURITY</u></b>					
Homeland Security Grant Program	97.067	N/A	19-DS-01-02-47-02-322	20,279	
Homeland Security Grant Program	97.067	N/A	18-DS-X1-02-47-02-386	16,523	
Homeland Security Grant Program	97.067	N/A	19-DS-01-02-47-02-321	46,982	
Homeland Security Grant Program	97.067	N/A	19-DS-01-02-47-02-299	70,864	
Homeland Security Grant Program	97.067	N/A	19-DS-01-02-47-02-320	73,932	
Homeland Security Grant Program	97.067	N/A	R0049	99,938	
Disaster Grants-Public Assistance (Presidentially Declared Disasters)	97.036	N/A	17-PA-W1-02-47-01-077	1,875,000	
Disaster Grants-Public Assistance (Presidentially Declared Disasters)	97.036	N/A	19-PA-AJ-02-47-01-157	17,499,036	
Hazard Mitigation Grant (HMGP)	97.039	N/A	DEM-18-HM-02-47-02-H0001	81,508	
Hazard Mitigation Grant (HMGP)	97.039	N/A	DEM-18-HM-02-47-02-H0002	153,297	
<b>TOTAL US DEPARTMENT OF HOMELAND SECURITY</b>				<u>19,937,357</u>	
<b>TOTAL FEDERAL AWARDS EXPENDED</b>				<u>\$ 43,950,568</u>	<u>\$ 2,043,236</u>
<b>STATE AWARDS</b>					
<b><u>NORTH FLORIDA WATER MANAGEMENT DISTRICT</u></b>					
Florida Springs Grant Program	37.052	17-056	N/A	56,009	
<b>TOTAL NORTH FLORIDA WATER MANAGEMENT DISTRICT</b>				<u>56,009</u>	
<b><u>FLORIDA HOUSING FINANCE CORPORATION</u></b>					
State Housing Initiatives Partnership Program (SHIP)	40.901	N/A	N/A	664,556	287,391
<b>TOTAL FLORIDA HOUSING FINANCE CORPORATION</b>				<u>664,556</u>	<u>287,391</u>
<b><u>FLORIDA DEPARTMENT OF TRANSPORTATION</u></b>					
Florida Comm For The Transportation Disadvantaged Trip & Equip	55.001	G1A42	N/A	504,831	
Florida Comm For The Transportation Disadvantaged Trip & Equip	55.001	G1O07	N/A	104,799	
Aviation Grant Programs	55.004	G0418	N/A	52,877	
Aviation Grant Programs	55.004	G0420	N/A	27,433	
Aviation Grant Programs	55.004	G0R11	N/A	205,052	
Aviation Grant Programs	55.004	G0S01	N/A	23,650	
Aviation Grant Programs	55.004	G0X71	N/A	798,294	
Aviation Grant Programs	55.004	G1363	N/A	29,234	
Aviation Grant Programs	55.004	G1921	N/A	27,049	
Aviation Grant Programs	55.004	G1540	N/A	52,215	
Aviation Grant Programs	55.004	G1A07	N/A	12,292	
Public Transit Block Grant Program	55.010	G1F71		1,200,378	
Public Transit Service Development Program	55.012	ARR77		18,224	
<b>TOTAL FLORIDA DEPARTMENT OF TRANSPORTATION</b>				<u>3,056,327</u>	
<b><u>FLORIDA DEPARTMENT OF LAW ENFORCEMENT</u></b>					
Identify Theft and Fraud Grant Program	71.072	2020-SFA-ITF-36-2D-014	N/A	4,384	
<b>TOTAL FLORIDA DEPARTMENT OF LAW ENFORCEMENT</b>				<u>4,384</u>	
<b>TOTAL STATE AWARDS EXPENDED</b>				<u>\$ 3,781,277</u>	<u>\$ 287,391</u>
<b>TOTAL FINANCIAL ASSISTANCE EXPENDED</b>				<u>\$ 47,731,845</u>	<u>\$ 2,330,626</u>

**City of Tallahassee**  
**Schedule of Expenditures of Federal Awards and State Financial Assistance**  
**For the Year Ended September 30, 2020**

Federal/State Grantor/Pass-Through Grantor/Program Title	CFDA/CSFA Number	FAIN/SAIN	Pass-Through/Grantor Award Number	Expenditures	Amount Provided to Subrecipients
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**NOTES**

1) The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance (Schedule) presents the activity of all federal programs and state projects of the City of Tallahassee for the year ended September 30, 2020. All expenditures related to federal awards and state projects received directly from federal and state agencies, as well as federal awards and state projects passed through other governmental agencies, are included in the accompanying Schedule. The information in this Schedule is presented in accordance with the requirements of Title 2, US Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance) and Chapter 10.550, Rules of the Florida Auditor General.

2) The Schedule was prepared on the modified accrual basis of accounting.

3) No federal or state financial assistance was expended in non-cash assistance.

4) The City has not elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

5) Housing loans outstanding at year end:

Community Development Block Grant – Entitlement	14.218			795,287
Home Investment Partnerships Program	14.239			3,980,077
State Housing Initiatives Partnership Program	40.901			1,743,845
			\$	6,519,208

6) Expenditures for the following awards had expenditures incurred through September 30, 2020:

Federal Transit Formula Grant	20.507	FL-2020-089-03	\$	2,948,276
Bus and Bus Facilities Formula Program	20.526	FL-2020-100-03	\$	674,933
Disaster Grants-Public Assistance (Presidentially Declared Disasters)	97.036	17-PA-W1-02-47-01-077	\$	1,875,000
Disaster Grants-Public Assistance (Presidentially Declared Disasters)	97.036	19-PA-AJ-02-47-01-157	\$	17,499,036

7) Statement in accordance with Chapter 341.052, Florida Statutes, Florida Department of Transportation, Public Transit Block Grant funds did not exceed local revenue; were not expended for depreciation or amortization of capital assets; and did not supplant local tax revenues made available for operations in the previous year.



**City of Tallahassee**  
**Schedule of Expenditures of Passenger Facility Charges**  
**For the Year Ended September 30, 2020**

<u>Program Title</u>	<u>Expenditures</u>
<b>Passenger Facility Charges Used:</b>	
Passenger Facility Charge Application #06-06-C-00-TLH:	
Project 9: Terminal Rehabilitation - Phase II	\$ -
	<u>-</u>
Passenger Facility Charge Application #16-07-C-00-TLH:	
Project 1: Terminal Rehabilitation	23,650
Project 2: Terminal PLB Design, Acquisition and Installation	-
Project 4: Multiple-User Passenger Information Display Systems	-
	<u>23,650</u>
<b>Total Passenger Facility Charges Used</b>	<u><u>\$ 23,650</u></u>

See independent auditors' report and report on compliance with requirements applicable to the passenger facility charge program and on internal control over compliance



## INDEPENDENT ACCOUNTANT'S REPORT

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

We have examined the compliance of the City of Tallahassee, Florida (the "City") with the requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2020. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied with those requirements, in all material respects. An examination involves performing procedures to obtain evidence about the City's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2020.

*MSL, P.A.*

Certified Public Accountants

Tallahassee, Florida  
April 29, 2021



## INDEPENDENT AUDITOR'S MANAGEMENT LETTER

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

### **Report on the Financial Statements**

We have audited the basic financial statements of the City of Tallahassee, Florida (the "City") as of and for the year ended September 30, 2020, and have issued our report thereon dated April 29, 2021.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and the Audit Requirements for Federal Awards* ("Uniform Guidance"); and Chapter 10.550, *Rules of the Auditor General*; and the *Passenger Facility Charge Audit Guide for Public Agencies*.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program, Major State Project, and the Passenger Facility Charge Program and on Internal Control over Compliance and Report on Schedule of Expenditures of Federal Awards and State Financial Assistance and Schedule of Passenger Facility Charges Required by the Uniform Guidance, Chapter 10.550, *Rules of the Auditor General*, and *Passenger Facility Charge Audit Guide for Public Agencies*; Schedule of Findings and Questioned Costs; Summary Schedule of Prior Audit Findings, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated April 29, 2021, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding audit, the current year status of prior audit findings is as follows:

#### **2019-002 Capital Asset Reconciliation**

*Current Year Status:* Repeated in the current year as Finding 2019-002, Capital Asset Reconciliation in the Summary Schedule of Prior Audit Findings.

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

### **2019-003 – Utility Accounts Receivable Aging Reports**

**Criteria:**

Utility accounts receivable aging reports are an important tool to determine if the City’s customer accounts receivable is properly valued. It can also be used to assist the City with determining if there are any issues with collections.

**Condition:**

During our testing of utility accounts receivable, it was noted that the City was not able to produce a detailed utility accounts receivable aging by customer.

**Cause:**

The City’s Customer Information System (“CIS”) does not have the capability to generate the report.

**Effect:**

The City may not be able to properly analyze its utility customer A/R including: the general aging of receivables, are there significant aged credit balances and which customers are significantly past due.

**Recommendation:**

The City is currently considering upgrading to a new CIS software. We recommend that the City require that the detailed accounts receivable customer aging reports be part of the reporting package for the new CIS software. We also recommend that the City include the Financial Services Department (“FSD”) as part of the evaluation and conversion team for any new CIS software.

**Current Year Status:**

Repeated in the current year, the City is currently in the process of upgrading to a new CIS software.

**Views of responsible officials and plan corrective action:**

Staff from the Financial Services Department is included on the CIS implementation team and has been meeting regularly specifically in the areas of the integration with the general ledger and with the accounts payable module for refund checks. The requirements for detailed accounts receivable customer aging report were included in the RFP and have already been discussed during meetings with the vendor. The planned go-live date for the new CIS software is August 2022.

### **2019-004 – Communication with Financial Services Department**

*Current Year Status:* Corrective action has taken place and we consider this comment fully resolved.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

The Honorable Mayor and  
Members of the City Commission  
City of Tallahassee, Florida

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based, in part, on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, see current year update to Finding 2019-002 and Finding 2019-003 in the prior audit finding section.

### **Special District Component Units**

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that all special district component units provided the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Mayor, City Council, and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

**MSL, P.A.**

Certified Public Accountants

Tallahassee, Florida  
April 29, 2021



**CITY OF  
TALLAHASSEE**

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