# **City of Venice, Florida**

**Comprehensive Annual Financial Report** For the Fiscal Year Ended September 30, 2020



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# COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY OF VENICE, FLORIDA FOR THE FISCAL YEAR ENDED

## **SEPTEMBER 30, 2020**

PREPARED BY THE OFFICE OF THE FINANCE DIRECTOR

LINDA SENNE CPA, CGMA

**FINANCE DIRECTOR** 

## **INTRODUCTORY SECTION**

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## City of Venice, Florida Comprehensive Annual Financial Report For the Fiscal Year Ended September 30, 2020

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February 17, 2021

Honorable Mayor, City Council, and Citizens of the City of Venice, Florida:

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) of the City of Venice, Florida (City) for the fiscal year ended September 30, 2020. The purpose of this report is to provide the City Council, citizens, bondholders, representatives of financial institutions, and others with detailed information concerning the financial condition and performance of the City of Venice. In addition, the report provides assurance that the City presents fairly, in all material respects, its financial position as verified by independent auditors.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by MSL, P.A., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2020, are free of material misstatement. The independent audit involved performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The independent audit or concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions on the City's various financial statements included in this document. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP for governmental entities require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

## **PROFILE OF THE GOVERNMENT**

The City of Venice was incorporated in 1927, and is located in Sarasota County, in southwest Florida, on the Gulf of Mexico. Venice enjoys a semi-tropical climate with an average daily high temperature of 82.2 degrees, and an average daily low temperature of 64.0 degrees, and is known for its beautiful beaches. The City currently occupies a land area of 17.74 square miles and serves a population of 24,016. The City is empowered to levy a property tax on real and personal property located within its boundaries. The City is also empowered by state statutes to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Council.

The City has operated under the council-manager form of government since 1927. Policy-making and legislative authority are vested in the City Council, which consists of the Mayor and six other Council members. The City Council is responsible, among other things, for passing ordinances, adopting an annual budget, appointing committees, and hiring the City Manager, City Attorney, and City Clerk. The City Manager is responsible for carrying out the policies and ordinances adopted by the City Council, for overseeing the day-to-day operations of the City, and for appointing the heads of the various departments. The Mayor and Council members are elected at large, on a non-partisan basis, for three-year staggered terms.

The mission of Venice City Government is to provide exceptional municipal services through a financially sustainable City with engaged citizens.

The City provides a full range of services that include public safety, construction and maintenance of streets and other infrastructure, solid waste collection and disposal services, recreational activities, and cultural events. The City also operates water, wastewater, and storm water utilities, and has a municipal airport which is a historic general aviation facility.

Public safety includes police services, fire protection, and emergency management services (EMS). Police services are provided by the City's Police Department, which had 67 full-time equivalent employees (FTE's) in 2020. Fire protection and EMS are provided by the City's Fire Department, which operates 3 fire stations and had 70.6 FTE's in 2020. Beginning in 2021, the City's Fire Department will take over primary responsibility for EMS from the County. The transition is proceeding smoothly.

The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests for appropriation to the City Manager in April of each year. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents this proposed budget to the Council for review prior to July 31. The Council is required to hold public hearings on the proposed budget and to adopt a final budget no later than September 30, which is the close of the City's fiscal year. The appropriations budget is prepared by fund, function (e.g., public safety), and department (e.g., police). The City Manager may make transfers of appropriations within a fund. Transfers of appropriations between funds, however, require the approval of the City Council. Fiscal year 2020 budget-to-actual comparison schedules are provided in this report for all governmental funds.

## LOCAL ECONOMY

The economy of the City and Sarasota County is a blend of tourism and retirement industries, service industries, light manufacturing and construction. When the recession started in 2007, the City faced the same economic challenges as most of the nation. Around 2014, the local economy started recovering and by 2020, new construction activity and tourism had recovered above pre-recession levels. When the economic effects of the coronavirus pandemic hit in March 2020, the local economy was hit again. Travel restrictions meant fewer tourists, and some restaurants, bars and other businesses closed, a few permanently. At the City, gas taxes, sales taxes and commercial garbage collection revenues dropped for a couple months. The hiring of several vacant positions was delayed and some capital projects were deferred or brought in-house, but otherwise, the impact on the City's Budget has not been significant. Even though the pandemic persists, the financial impact to the City's finances has mostly recovered.

The combination of cultural and recreational facilities, together with the continuing expansion of programs and facilities makes Venice and Sarasota County ideal retirement areas. Retirees contribute an important stabilizing effect on the City's economy since their incomes are affected very little by the cyclical nature of the economy and by unemployment levels.

The population of Venice has risen over the past ten years from 20,752 in 2011 to 24,016 in 2020, an average increase of 1.5% per year. The population increase is attributed more to migration than births and deaths.

Over the past decade, City property assessed valuations hovered between \$2.7 and \$2.9 billion from 2011 to 2014, but rebounded steadily beginning in 2015. For 2020, assessed valuations were \$4.3 billion, an average annual increase of 5.8% since 2015. There are no indications that this growth will moderate any time soon.

## LONG-TERM FINANCIAL PLANNING

The City uses a five-year model for long-range capital planning City-wide. The five-year capital improvement plan (CIP) is updated annually. In long-range planning, the City Council's main objectives are (a) to preserve the quality of life by providing and maintaining adequate financial resources necessary to sustain a sufficient level of municipal services, (b) to respond to changes in the economy, the priorities of governmental and non-governmental organizations, and other changes that may affect the City's financial well-being, (c) to protect the City from emergency fiscal crisis by ensuring the maintenance of service even in the event of an unforeseen occurrence, and (d) to maintain a strong credit rating in the financial community through sound, conservative financial decision-making.

The City Council has established a preference for pay-as-you-go financing for most capital improvements to reduce the debt burden on its citizens, but ultimately determines the most appropriate financing structure for each individual project on a case by case basis, after examining all relevant factors of the project. Fund balances in excess of required amounts and target balances, may be used as a capital source for pay-as-you-go financing.

## **RELEVANT FINANCIAL POLICIES**

The City has financial management policies that were developed within the guidelines of the NACSLB (National Advisory Council on State and Local Budgeting).

Significant guidelines include the following:

- Accounting systems shall be maintained in order to facilitate financial reporting in conformance with Generally Accepted Accounting Principles (United States).
- The books of the City shall be subjected to an independent annual financial audit.
- An annual budget shall be prepared, which demonstrates fiscal restraint.
- The annual budget should be maintained in such a manner as to avoid an operating fund deficit.
- Operating expenditures should be managed to create a positive cash balance (surplus) or not to exceed available resources in each fund at the end of the fiscal year.
- Reserve funds should not be used to fund recurring expenditures.
- Fund balances should be maintained at fiscally sound levels in all funds.

To expand on the last bullet, the City Council has adopted specific fund balance policies, and the City's Finance Department has established additional targets for minimum fund balances in certain funds. Results and projections should not fall below these minimum levels without a replenishment plan. They are as follows:

- General Fund Unassigned fund balance of three months' operating expenditures (25%) plus a \$2 million disaster reserve.
- Building Permit Fund Unencumbered fund balance of one years' operating expenditures (100%).
- Enterprise Funds Working capital of six months' operating expenses (50%) in the Utilities Fund (because of the bond issues) and four months' operating expenses (33%) in the other three enterprise funds.

The City is in compliance with both its debt management policy and its investment management policy.

## CHALLENGES AND MAJOR INITIATIVES

Over the past decade, the City's challenge has been to preserve the breadth and quality of municipal services, with available revenues.

The main operating fund of the City is the General Fund. Property taxes represent approximately half the revenues in the General Fund. The growth in property valuations since 2015 has led to increased revenues that have allowed the City's General Fund to get back to a level where revenues are funding services at desired service levels.

Over 75% of the General Fund budget goes to personnel costs, and it wasn't until this year (2020) that the City surpassed the City-wide staffing level from 2006 (345.5 FTE's). Also, as property tax revenues grew, the City's General Fund has absorbed more responsibility for capital financing. In 2014, the City started a Fleet Replacement Program where Departments now make annual fleet rent payments to advance-fund the cost of fleet replacements. In addition, other Department equipment and small projects previously budgeted in the One Cent Sales Tax Fund are now being funded by the General Fund.

Unfunded pension and other post-employment benefit costs continue to be funded in the annual budget. On October 1, 2014, to address these concerns, the City closed its firefighters' and police officers' pension plans (the Plans) to new entrants; new hires after that date enroll in the Florida Retirement System (FRS), like other City employees. And beginning with retirees after January 1, 2016, the City stopped subsidizing the cost of retiree health insurance. The City's net pension liabilities at September 30, 2020 were \$53.3 million (includes FRS) and the City's OPEB liability was \$11.1 million. Over \$2 million of the General Fund's annual budget goes to fund pension legacy costs, i.e., costs for services performed in prior years. During 2020, the City overpaid the annual required contributions to the City's two single employer plans to begin reducing these obligations, but it is projected to take eight to twelve years at *current funding levels* to retire the Plans' net pension liabilities in full.

The 2020 fiscal year has been a period of achievement and change. Following are some of the City's major accomplishments in 2020.

- Assumed Primary Responsibility for Emergency Medical Services During 2020, the City hired 24 paramedics and lease-purchased four rescue vehicles (ambulances) and related equipment. The Department assigned half of the paramedics to the engine units and transferred firefighter/EMTs to the new rescue units; now all units have advanced life support capabilities. The new activity will generate a surplus, which has been earmarked for a new replacement engine in 2021.
- New Police Station The City completed construction of a new public safety facility which the City's Police Department moved into in August 2020. Total cost, including land, building and equipment, was \$17.6 million.
- **Road Bond Projects Completed** Construction was substantially completed on the third and final phase of a \$22 million City-wide road resurfacing program.
- **City Hall Complex Project** Construction began on a project on the City Hall property which includes the rebuild of Fire Station #51, the addition of a new Building Annex, a new generator for the complex, and other renovations to the existing City Hall building. Total project costs are estimated at \$13.1 million and the project is funded with existing revenues, grants, and reserves.

A list of all capital expenditures for 2020 can be found in the Management Discussion & Analysis within this document.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Venice for its comprehensive annual financial report (CAFR) for the fiscal year ended September 30, 2019. This was the thirty third consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department. We would like to express our appreciation to all members of the City's departments who assisted with and contributed to the preparation of this report. Credit also must be given to the Mayor and the City Council for their support for maintaining the highest standards of professionalism in the management of the City of Venice's finances.

Respectfully submitted,

Edward F. Lavallee, MPA, ICMA-CM City Manager

inda Senne

Linda Senne, CPA, CGFM, CGMA Finance Director

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Venice Florida

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

September 30, 2019

Christophen P. Morrill

Executive Director/CEO



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## **CITY OF VENICE, FLORIDA**

## COUNCIL-MANAGER FORM OF GOVERNMENT

## **CITY COUNCIL**

Ron Feinsod, Mayor

Richard Cautero – Vice Mayor

Brian Kelly

Joe Neunder

Mitzie Fiedler

Helen Moore

Nick Pachota

## **CITY MANAGER**

Edward F. Lavallee, MPA, ICMA-CM

## **FINANCE DIRECTOR**

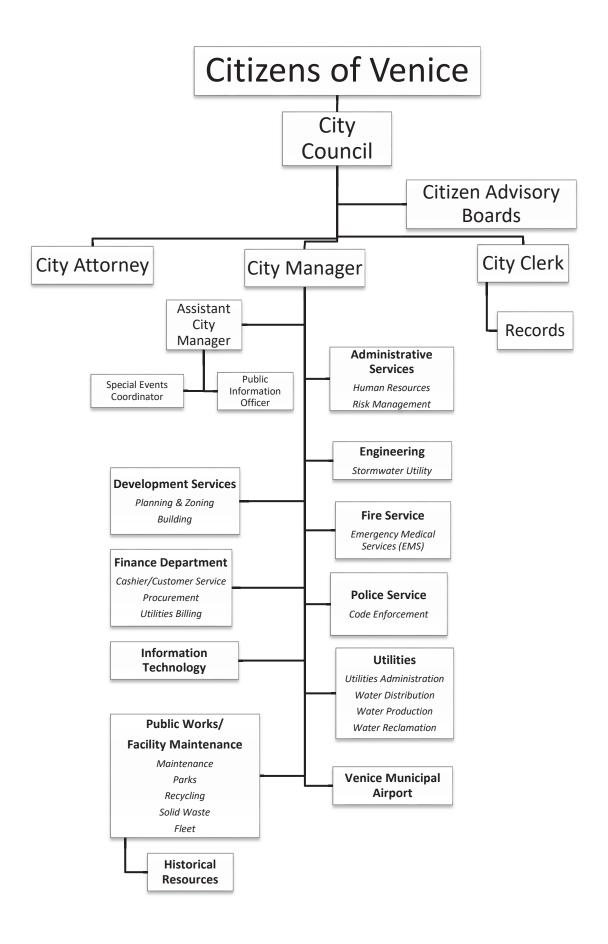
Linda Senne, CPA, CGMA

## **CITY ATTORNEY**

Kelly Fernandez

<u>CITY CLERK</u>

Lori Stelzer, MMC



## **FINANCIAL SECTION**

- Independent Auditor's Report
- Management's Discussion and Analysis
- Government-Wide Financial Statements
- Fund Financial Statements
- Notes to Financial Statements
- Required Supplementary Information
- Combining Fund Statements and Schedules



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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and City Council City of Venice, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Venice, Florida (the "City") as of and for the fiscal year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2020, and the respective changes in financial position and cash flows, where applicable, and the budgetary comparisons for the General Fund and the Building Permit Fee Fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Honorable Mayor and City Council City of Venice, Florida

#### INDEPENDENT AUDITOR'S REPORT (Concluded)

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The introductory section, combining and individual fund statements and schedules, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements. The combining and individual fund financial statements and schedules are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and individual fund statements or to the financial statements themselves, and other records used to prepare the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules are fairly stated, in all material respects, in relation to the financial statements as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 17, 2021 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

MSL, P.A.

Certified Public Accountants

Tampa, Florida February 17, 2021

This Management's Discussion and Analysis (MD&A) is designed to provide an objective and easy to read analysis of the City's financial activities as of, and for the year ended September 30, 2020.

We encourage readers of these financial statements to consider the information included in the transmittal letter and in the other sections of this Comprehensive Annual Financial Report (CAFR) (e.g., combining statements and the statistical section) in conjunction with this discussion and analysis.

#### FINANCIAL HIGHLIGHTS

These financial highlights summarize the City's financial position and operations as presented in more detail in the Basic Financial Statements, as listed in the accompanying Table of Contents.

- At the close of fiscal year 2020, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$224.5 million (total net position). Most of this amount is invested in capital assets (\$177.3 million). A total of \$33.4 million is restricted for specific purposes. The balance of \$13.8 million is unrestricted.
- The City's business-type activities reported a combined total net position of \$157.6 million at September 30, 2020. Of this amount \$34.8 million is unrestricted.
- The City's governmental activities reported combined ending total net position of \$66.9 million at September 30, 2020. The unrestricted net position component is a \$21.0 million deficit.
- The City's total net position increased by \$14.3 million, or 6.8% for the fiscal year. Total net position of the governmental activities increased by \$4.1 million, and total net position of the business-type activities increased by \$10.2 million.
- The General Fund's fund balance decreased by \$195,018 for the year ended September 30, 2020, much better than the budgeted decrease of \$1.7 million (final amended).
- At the end of the current year, fund balance for the General Fund was \$13.6 million, or 41.3% of total general fund expenditures. Of this amount, \$29,089 is nonspendable, \$169,733 is committed for encumbrances, and the remaining balance of \$13.4 million is unassigned. Under the City's fund balance policy, the City has earmarked \$8.3 million of the unassigned fund balance for working capital/emergency reserves (25% of annual expenditures); the remaining \$5.2 million is available for any lawful purpose.
- The City's long-term debt (bonds and notes) decreased by \$223,640 during the fiscal year. In governmental-type activities, there was a new lease-purchase during the year for \$1.4 million, and a governmental debt refunding. In business-type activities, an additional \$1.6 million was borrowed under the State Revolving Fund program during the year. Other long-term obligations at year end include net pension liabilities (\$53.3 million), and total Other Post-Employment Benefit (OPEB) liability (\$11.1 million).

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

**Basic Financial Statements.** The Basic Financial Statements (BFS) are comprised of three components: Government-Wide Financial Statements (GWFS), Fund Financial Statements (FFS), and Notes to Financial Statements (Notes). This CAFR also contains other supplementary information in addition to the BFS.

**Government-Wide Financial Statements.** The GWFS, shown on pages 23-25 of this report, consist of the *statement of net position* and the *statement of activities*. These statements represent an overview of the City as a whole, separating its operations between governmental and business-type activities. The governmental activities of the City include general government, finance, information services, parks and recreation, police, fire and emergency medical services (EMS), public works, and beach renourishment. The business-type activities of the City include water and sewer utilities, solid waste, airport, and storm water drainage. All information is presented utilizing the economic resources measurement focus and the accrual basis of accounting. This method matches revenues and expenses to the period in which the revenue is earned and the expenses are incurred.

The *statement of net position* presents information on all the City's assets (plus deferred outflows of resources) and liabilities (plus deferred inflows of resources), with the difference between the two reported as net position. This is similar to a "balance sheet" presentation for businesses. All assets (including capital assets) are included, as are all obligations. Over time, the increase or decrease in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* shows how the City's total net position changed during the most recent fiscal year, focusing on both the gross and net cost of its primary activities. This format is intended to summarize and simplify the user's analysis of the cost of various governmental and business-type services the City offers, and the extent to which these programs are funded by program versus general revenues.

**Fund Financial Statements.** The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control and accountability over resources that have been segregated for specific activities or objectives. The funds of the City can be divided into three categories: *governmental*, *proprietary*, and *fiduciary*. Traditional users of governmental financial statements may find the fund financial statement presentation more familiar than the GWFS.

*Governmental FFS.* Governmental FFS consist of a balance sheet and a statement of revenues, expenditures, and changes in fund balance. These statements are prepared on an accounting basis (modified accrual) that is significantly different from the GWFS. In general, these financial statements have a short-term emphasis, focusing on near-term inflows and outflows of spendable resources, as well as balances of available resources at the end of the year. Such information is useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the GWFS, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the GWFS. By doing so, readers may better understand the long-term impact of the near-term financing decisions. Reconciliations are provided for both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances to facilitate the comparison between governmental funds and governmental activities.

The City maintains 20 individual governmental funds. The governmental FFS present separate columns for the funds that are most significant (major funds), with all other *nonmajor* funds aggregated and reported in a single column. Budgetary comparison statements are presented in the BFS for the General Fund and major special revenue funds.

The governmental FFS can be found on pages 26-31 of this report. Nonmajor governmental FFS and budgetary comparison schedules can be found on pages 114-130.

**Proprietary FFS.** The proprietary FFS consist of a statement of net position; statement of revenues, expenses, and changes in net position; and a statement of cash flows. These statements are prepared on the same basis of accounting (accrual) as the GWFS.

The proprietary fund type includes both *enterprise* and *internal service* funds. Enterprise funds are used to report the same functions presented as business-type activities in the GWFS. The City uses enterprise funds to account for its water and sewer utility, solid waste/recycling collection and disposal, storm water drainage, and airport. Each of these activities is considered a *major* fund, and presented separately in the proprietary FFS. These FFS can be found on pages 32-39 of this report.

*Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its employees' group health and life insurance, workers' compensation self-insurance, employee flexible spending, property and liability insurance, and fleet replacement. All internal service funds are combined into a single aggregated presentation in the proprietary FFS. Combining financial statements for the internal service funds can be found on pages 132-137 of this report.

*Fiduciary FFS.* Fiduciary funds are used to account for resources held for the benefit of parties outside the government. These balances are not reflected in the GWFS because the resources of those funds are not available to support the City's own programs. Fiduciary funds come in several types, but the City only uses the *pension trust* type, to account for the balances and activities of its firefighters' and police officers' defined-benefit pension plans. The pension FFS include a statement of fiduciary net position and a statement of changes in fiduciary net position. The combined fiduciary FFS can be found on pages 40-41 of this report. Combining financial statements for the separate trust funds can be found on pages 98-109, along with information for the City's OPEB Plan.

**Notes to Basic Financial Statements.** The Notes provide additional information that is essential to a full understanding of the data provided in the GWFS and FFS. The Notes can be found on pages 43-94 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### **Summary of Net Position**

As noted earlier, net position serves as a useful indicator of the City's financial position. At the end of the current year, net position was \$224.5 million. The following table reflects a summary of net position compared to the prior year. For additional information, see the Statement of Net Position on page 23.

City of Venice Summary of Net Position

(in 000's)								
	Govern Activ	mental vities		ss-Type vities	Total			
	2020	2019	2020	2019	2020	2019		
Current and other assets	\$ 57,224	\$ 67,750	\$ 60,405	\$ 58,800	\$ 117,629	\$ 126,550		
Capital assets	101,199	81,617	147,588	137,512	248,787	219,129		
Total assets	158,423	149,367	207,993	196,312	366,416	345,679		
Deferred outflows of resources	10,974	9,249	2,429	2,333	13,403	11,582		
Current liabilities	6,083	4,392	4,652	4,211	10,735	8,603		
Noncurrent liabilities	93,164	88,542	48,036	46,647	141,200	135,189		
Total liabilities	99,247	92,934	52,688	50,858	151,935	143,792		
Deferred inflows of resources	3,245	2,879	142	443	3,387	3,322		
Net position:								
Net investment in capital assets	66,199	61,249	111,094	100,727	177,293	161,976		
Restricted	21,698	19,644	11,690	11,136	33,388	30,780		
Unrestricted	(20,992)	(18,090)	34,808	35,481	13,816	17,391		
Total net position	\$ 66,905	\$ 62,803	\$ 157,592	\$ 147,344	\$ 224,497	\$ 210,147		

At September 30, 2020, \$177.3 million, or approximately 79.0% of the City's total net position reflects its investment in capital assets, e.g., land, buildings, infrastructure, machinery, and equipment, net of any related debt used to acquire those assets that is still outstanding at the end of the fiscal year. The City uses these capital assets to provide services to citizens; consequently, this component of net position is not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional 14.8% of the City's total net position (\$33.4 million), represents resources that are subject to external restrictions on how they may be used. The remaining balance of total net position is unrestricted (\$13.8 million or 6.2%), and may be used to meet the City's ongoing obligations to citizens and creditors, although in general, business-type net position may not be used to fund governmental activities.

As of each year end shown above, the City was able to report positive balances in all categories of net position except unrestricted net position – governmental activities. The negative unrestricted net position for governmental activities results because of unfunded long-term obligations such as net pension liabilities, total OPEB liability, and accrued compensated absences. Unfunded long-term obligations – Governmental Activities totaled \$57.4 million at September 30, 2020 and \$52.5 million at the end of the prior year (Note G).

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#### **Changes in Net Position**

The City's total net position increased by \$14.3 million during the current year, compared to an increase of \$14.3 million in the prior year. The following table shows a summary of the changes in total net position compared to the prior year. For additional information, see the Statement of Activities on page 24-25.

**City of Venice Changes in Net Position** 

			d September 3			
		(in 00	-			
			· ·	siness-		
	Gover	nmental	1	Гуре		
	Act	ivities		tivities	Т	otals
Revenues:	2020	2019	2020	2019	2020	2019
Program Revenues:				·		
Charges for services	\$ 3,807	\$ 4,20	7 \$ 38,087	\$ 34,563	\$ 41,894	\$ 38,770
Operating grants and contributions	824	1,26	3 367		1,191	1,563
Capital grants and contributions	1,366	2,39	6 5,977	1,760	7,343	4,156
General Revenues:						
Property taxes	17,732	17,05	9 -	-	17,732	17,059
Sales taxes	5,858	5,93	- 6	-	5,858	5,936
Utility services taxes	2,792	2,77	- 0	-	2,792	2,770
Franchise fees	2,422	2,41	9 -	-	2,422	2,419
Intergovernmental	2,895	3,16	- 14	-	2,895	3,164
Interest earnings	980	1,89	2 601	1,105	1,581	2,997
Other	1,600	1,21		12	1,607	1,223
Total revenues	40,276	42,31	7 45,039	37,740	85,315	80,057
Expenses:		_				·
General government	6,262	6,23	- 7	-	6,262	6,237
Finance	1,644	1,58	- 44	-	1,644	1,584
Information services	1,561	1,42	- 77	-	1,561	1,427
Parks and recreation	2,381	2,23	- 3	-	2,381	2,233
Police	11,263	10,24	-6 -	-	11,263	10,246
Fire and EMS	10,914	8,42	- 1	-	10,914	8,421
Public works	4,222	3,98	- 55	-	4,222	3,985
Interest on long-term debt	1,036	1,03	9 -	-	1,036	1,039
Water and sewer utility	-	-	19,563	19,098	19,563	19,098
Solid waste	-	-	6,446	6,284	6,446	6,284
Airport	-	-	3,661		3,661	3,626
Storm water drainage	-	-	2,012	1,548	2,012	1,548
Total expenses	39,283	35,17	31,682	30,556	70,965	65,728
Change in net position before transfers	993	7,14	5 13,357	7,184	14,350	14,329
Transfers	3,109	3,26				-
Change in net position	4,102	10,40			14,350	14,329
Net position - beginning	62,803	52,39	,		210,147	195,818
Net position - end of year	\$ 66,905	\$ 62,80	3 \$ 157,592	\$ 147,344	\$ 224,497	\$ 210,147

#### Governmental Activities

As shown above, governmental activities increased the City's net position by \$4.1 million in 2020, compared to an increase of \$10.4 million for 2019.

Following is a further detail of the expenses and program revenues for governmental activities in 2020, compared to 2019:

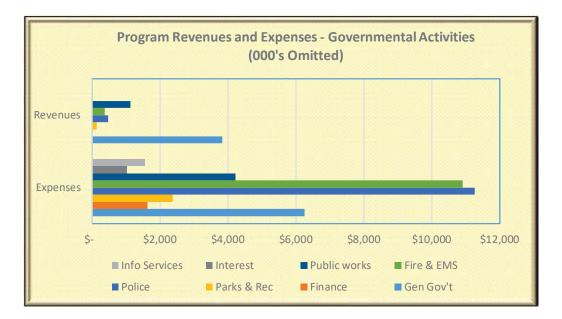
	2020							2019				
		Program					Program					
	I	Expenses		Revenue		Net	]	Expenses		Revenue		Net
Program					_							
General government	\$	6,261,718	\$	3,844,940	\$	(2,416,778)	\$	6,237,711	\$	4,340,096	\$	(1,897,615)
Finance		1,643,763		-		(1,643,763)		1,583,824		-		(1,583,824)
Information services		1,561,511		-		(1,561,511)		1,426,812		-		(1,426,812)
Parks and recreation		2,381,201		150,000		(2,231,201)		2,233,509		29,815		(2,203,694)
Police		11,263,055		484,043		(10,779,012)		10,246,062		779,434		(9,466,628)
Fire and EMS		10,914,091		381,515		(10,532,576)		8,420,748		636,032		(7,784,716)
Public works		4,222,303		1,137,378		(3,084,925)		3,985,668		2,081,010		(1,904,658)
Interest on long-term debt		1,035,615		-		(1,035,615)		1,037,889		-		(1,037,889)
Total	\$	39,283,257	\$	5,997,876	\$	(33,285,381)	\$	35,172,223	\$	7,866,387	\$	(27,305,836)

#### Expenses and Net Program Revenue (Expense) - Governmental Activities

As shown above, net costs of governmental activities increased \$6.0 million from \$27.3 million in 2019 to \$33.3 million in 2020. Of this increase, \$1.9 million was a reduction in program revenues which related primarily to grants, and \$4.1 million was an increase in expenses (11.7%). The largest expense increase was in fire and EMS, which included EMS start-up costs of \$1.4 million in 2020 (the City assumed primary responsibility for EMS beginning in fiscal 2021). In addition, police and fire also included an increase in pension costs of over \$700,000 each.

The negative amounts in the "net" columns above, show that *program* revenues *are not* sufficient to cover expenses for any of the City's governmental activities. This is not unusual; governmental activities are primarily funded with *general* revenues.

Following is a graphic representation of the 2020 information in the above table, illustrating how only a small portion of the governmental activities expenses are funded with program revenues:



Net program expenses must be funded from general revenues and transfers, or from beginning net position. Following is a comparison of these general revenue sources for the two years:

General Revenues and	Transfers					
	2020	% of Total	% of Total 2019		ncrease Decrease)	% Change
<b>General Revenues:</b>					<u> </u>	0
Property taxes	\$ 17,731,625	47.4%	\$ 17,059,106	\$	672,519	3.9%
Sales taxes	5,858,552	15.7%	5,936,490		(77,938)	-1.3%
Utility services taxes	2,791,724	7.5%	2,770,328		21,396	0.8%
Franchise fees	2,422,047	6.5%	2,418,997		3,050	0.1%
Intergovernmental	2,894,707	7.7%	3,163,492		(268,785)	-8.5%
Interest earnings	979,783	2.6%	1,891,529		(911,746)	-48.2%
Miscellaneous	1,599,845	4.3%	1,210,697		389,148	32.1%
Net Transfers In	3,108,795	8.3%	3,262,175		(153,380)	-4.7%
Total	\$ 37,387,078	100.0%	\$ 37,712,814	\$	(325,736)	-0.9%

General revenues plus transfers decreased by \$325,736 from 2019 to 2020, as shown above. The largest increase was in property taxes, caused by an increase in assessed values on new and existing properties (1.82% and 3.23% respectively). The millage rate in the general fund stayed constant (at 3.70 per \$1,000 of assessed value in both years) while the millage rate in the debt service fund decreased (from .638 per \$1,000 of assessed value in 2019 to .620 in 2020). The collection percentage decreased slightly from 96.5% in 2019 to 96.3% in 2020.

Investment yields dropped significantly in the spring of 2020 and some intergovernmental revenues also dropped at that time, reflecting the impact of the COVID pandemic.

*Business-type activities*. As stated previously, business-type activities increased the City's net position by \$10.2 million in 2020 compared to an increase of \$3.9 million in 2019. Following is further detail of this change:

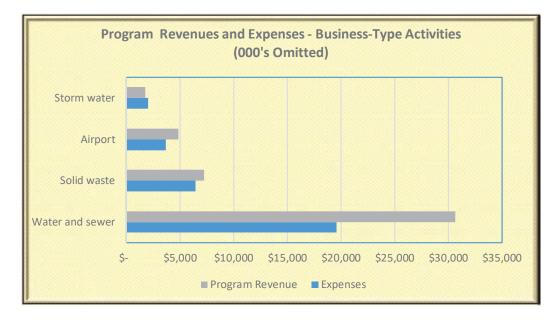
		2020			2019	
		Program			Program	
	Expenses	Revenue	Net	Expenses	Revenue	Net
Program						
Water and sewer utility	\$ 19,562,992	\$ 30,652,562	\$ 11,089,570	\$ 19,098,039	\$ 25,443,294	\$ 6,345,255
Solid waste	6,446,564	7,203,297	756,733	6,284,205	7,030,866	746,661
Airport	3,661,016	4,838,801	1,177,785	3,626,330	2,565,700	(1,060,630)
Storm water drainage	2,011,764	1,735,854	(275,910)	1,547,742	1,583,737	35,995
Total	\$ 31,682,336	\$ 44,430,514	12,748,178	\$ 30,556,316	\$ 36,623,597	6,067,281
<b>General Revenues</b>			608,089			1,118,216
(Transfers)			(3,108,795)			(3,262,175)
Change in net position			\$ 10,247,472			\$ 3,923,322

#### Change in Net Position - Business-Type Activities

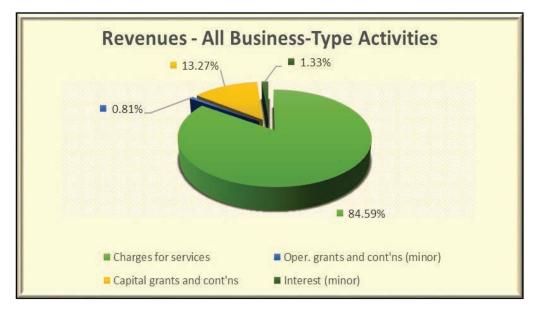
As shown above, expenses for business-type activities increased to \$31.7 million in 2020 from \$30.6 million in 2019; a 3.7% increase. Program revenues increased \$7.8 million, or 21.3%. The program revenues are somewhat skewed because of the accounting requirements for capital grants (e.g., airport construction grants) and utility developer contributions. Under accounting rules, capital grants and contributions are reported in the year earned, while the related projects are

capitalized and depreciated over their useful lives. Capital grants and contributions were \$6.0 million in 2020 compared to \$1.8 million in 2019, for business-type activities.

The table above does show that program revenues *are* sufficient to cover expenses for three of the four business-type activities of the City each year (the Storm Water Drainage Fund is the exception in 2020; the Airport Fund is the exception in 2019). Following is a graphic representation of the 2020 information in the above table, illustrating the relative significance of the four business-type activities to the total:



The following graph reflects the significance of the different types of revenues generated by the business-type activities, user charges being the most significant by far.



A more detailed discussion of each major fund follows in the next section of this MD&A.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

Following is a discussion of the balances and activities in the City's major funds.

*Governmental funds*. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* serves as a useful measure of the City's net resources available for spending at the end of the fiscal year.

At the end of 2020, as shown on page 26, the City's governmental funds reported combined ending fund balances of \$37.4 million. Of this amount, *restricted fund balances* comprise \$22.7 million and *committed fund balances* comprise \$1.2 million. Restricted fund balances, like unexpended gas taxes, voted sales taxes, and permit fees, can only be spent for specific purposes, as stipulated by statute, enabling legislation, or donors. Committed fund balances, like a portion of the general capital projects fund balances, are constrained by action of the City Council. Unassigned fund balances of \$13.4 million in the general fund are available for spending at the City's discretion.

The *General Fund* is the primary operating fund of the City. At the end of the fiscal year, the total fund balance in the General Fund was \$13.6 million, and the unassigned portion was \$13.4 million. This represents 41.3% and 40.7% respectively of annual expenditures (2020 actual). During 2020, the fund balance decreased by \$195,018, as expenditures exceeded revenues plus transfers for the year. In addition, encumbrances totaling \$169,733 will carry over to 2021. Still, these results were significantly better than the decrease of \$1.7 million expected in the final amended budget.

The *Streets Capital Project Fund* is reported as a major fund for the City for 2020, even though technically not meeting the major fund thresholds. Bond proceeds totaling \$18.0 million were deposited into this fund in 2017 and were expended on various road projects over the subsequent three years. The last of the bond proceeds were expended in 2020. Gas taxes and road/mobility impact fees also go into this Fund. The balance at year-end consists entirely of gas taxes.

The *Buildings and Renovations Capital Project Fund* met the requirements to be reported as a major fund for the City for 2020. Bond proceeds totaling \$16.0 million were deposited into this fund in 2017 and were expended over the subsequent three years for land, construction, and furnishing of a new public safety facility. The last of the bond proceeds were expended in 2020.

The *Building Permit Fees Special Revenue Fund* is reported as a major fund for 2020, even though technically not meeting the major fund thresholds. During 2020, the fund balance increased by \$217,447, as revenues exceeded expenditures and transfers out for the year. At the end of the fiscal year, the fund balance in the Building Permit Fees Fund was \$7.9 million, representing 258% of annual expenditures plus transfers (2020 actual). Of this amount, \$4.2 million is committed to the construction of a new Building Annex adjacent to City Hall.

*Enterprise funds.* The City's enterprise funds provide essentially the same type of information found in the business-type activities column of the GWFS, but in more detail, and by fund.

As shown on pages 32-35, total net position in the enterprise funds at year end was \$157.6 million. Of this amount, \$111.1 million was invested in capital assets (net of related debt), \$11.7 million is restricted for specific purposes, and the balance of \$34.8 million is unrestricted. Unrestricted net position of the enterprise funds at the end of the current and prior year are as follows:

	Unrestricted Net Position							
	 September 30,							
	2020 2019							
Water and Sewer Utility	\$ 27,939,362	\$	28,643,103					
Solid Waste	1,820,209		1,528,839					
Airport	4,429,165		4,056,460					
Storm Water Drainage	 620,196		1,252,728					
	\$ 34,808,932	\$	35,481,130					

Following is a discussion of each fund's performance for 2020, compared to the prior year. Most of the information is summarized from pages 36-39 of this report, and the same section from the prior year report.

#### Water and Sewer Utility Fund

Water utility activities include water supply, treatment, storage and distribution. Sewer utility activities include collection, treatment, and disposal. This fund also includes a reclaimed water distribution system. All three activities require billing and collection, repair/maintenance, and other administrative functions. The Water and Sewer Utility Fund reported an increase in net position of \$9.6 million for 2020 compared to an increase of \$5.4 million for 2019. Following is a summary of the items that contributed to these changes:

Water and Sewer Utility		2019	Change	Percent
Operating:		2017	Change	
Revenues	\$ 27,214,709	\$ 24,071,196	\$ 3,143,513	13.1%
Expenses	(18,366,649)	(17,871,701)	(494,948)	2.8%
Net	8,848,060	6,199,495	2,648,565	42.7%
Net non-operating	(709,668)	(315,844)	(393,824)	124.7%
Capital contributions	3,428,637	1,340,141	2,088,496	155.8%
Transfers out	(1,954,685)	(1,871,788)	(82,897)	4.4%
Change in net position	\$ 9,612,344	\$ 5,352,004	\$ 4,260,340	79.6%

Operating revenues increased significantly from 2019 to 2020. Plant capacity fee revenue increased by \$2.1 million and monthly charges for services increased by another \$1 million. The increase in monthly charges included a 2.15% rate increase for most services, and moderate customer growth.

Operating expenses increased \$494,948 or 2.8% for some of the following reasons:

- Personnel costs increased \$316,953 or 5.5% for salary increases and related benefits (there were no new positions added in 2019 or 2020),
- Insurance and utilities increased by a net amount of \$4,029,
- Repair and maintenance costs increased \$422,302 or 23.1%, and
- Depreciation increased \$122,206 or 2.3%.

Offsetting these operating expense increases were the following reductions:

- Professional/contractual services decreased \$265,274 or 14.4%, for various utility studies, and
- Other services and charges decreased \$105,268 or 5.2%, for various items.

Non-operating interest earnings decreased in 2020 by \$388,788 due to reduced yields. Capital contributions represent water and sewer infrastructure contributed by developers in both years, plus a \$500,000 state appropriation in 2019 toward the East Gate utilities relocation project. Transfers out are to the General Fund for indirect costs (\$1.7 million in 2020 and \$1.6 million in 2019) and to the Fleet Replacement Fund for catch-up payments (\$251,285 in 2020 and \$251,007 in 2019).

The Water and Sewer Utility Fund generated net cash from operating activities of \$15.3 million in 2020 compared to \$12.4 million in 2019.

#### Solid Waste Fund

Solid waste operations include collection and disposal, garbage and recycling activities. The Solid Waste Fund reported an increase in net position of \$243,666 for 2020 compared to \$142,050 for 2019. Following is a summary of the items that contributed to these changes:

Solid Waste Fund				
	2020	2019	Change	Percent
Operating:				
Revenues	\$ 7,030,178	\$ 6,763,082	\$ 267,096	3.9%
Expenses	(6,446,564)	(6,284,205)	(162,359)	2.6%
Net	583,614	478,877	104,737	21.9%
Non-operating revenues	213,218	314,215	(100,997)	-32.1%
Transfers out	(553,166)	(651,042)	97,876	-15.0%
Change in net position	\$ 243,666	\$ 142,050	\$ 101,616	71.5%

Operating revenues increased because of a 4% rate increase on residential and commercial "can" collection (garbage and ecycling), and a modest increase in the customer base. In addition, recycling rates were lowered by 4% effective July 1, 2020 to offset a reduction in recycling

processing/disposal contract rates, and the City saw a slight loss in commercial dumpster collection revenues from the pandemic.

Operating expenses increased by \$162,359 or 2.6% year over year, for some of the following reasons:

- Repair and maintenance costs increased \$135,675 or 20.3%, mostly vehicle repairs, and
- Other services and charges increased \$317,028 or 21.0%, for the one-time purchase of new recycling cans for automated pickup.

Offsetting these expense increases were the following reductions:

- Personnel costs decreased \$17,967 or 0.8% (there were no new positions added in 2019 or 2020),
- Professional/contractual services decreased \$159,153 or 9.7%, mainly because recycling volumes were down,
- Insurance and utilities decreased by a net amount of \$3,174, and
- Depreciation decreased \$110,050, or 62.9%, as older garbage trucks reached the end of their depreciable lives.

Non-operating revenues in 2020 included a recycling grant for automated pickup. Non-operating revenues in 2019 were from the federal and state governments for Hurrican Irma. Transfers out in both years represented payments to the General Fund for indirect costs.

The Solid Waste Fund generated net cash from operating activities of \$974,964 in 2020 compared to \$736,130 in 2019.

#### Airport Fund

The Airport Fund records the activities of the Venice Municipal Airport, a historic general aviation facility. The Airport Fund reported an *increase* in net position of \$934,080 for 2020 compared to a *decrease* in net position of \$1.3 million for 2019. Following is a summary of the items that contributed to these changes:

2020	2019	Change	Percent
\$ 2,221,747	\$ 2,145,443	\$ 76,304	3.6%
(3,661,016)	(3,510,865)	(150,151)	4.3%
(1,439,269)	(1,365,422)	(73,847)	5.4%
136,274	38,381	97,893	255%
2,548,054	420,257	2,127,797	506.3%
(310,979)	(368,196)	57,217	-15.5%
\$ 934,080	\$(1,274,980)	\$ 2,209,060	-173.3%
	\$ 2,221,747 (3,661,016) (1,439,269) 136,274 2,548,054 (310,979)	\$ 2,221,747 (3,661,016) (1,439,269) (1,365,422) 136,274 2,548,054 (310,979) (362,145,443 (3,510,865) (1,365,422) (1,365,422) (1,365,422) (38,381 (30,979) (368,196)	\$ 2,221,747       \$ 2,145,443       \$ 76,304         (3,661,016)       (3,510,865)       (150,151)         (1,439,269)       (1,365,422)       (73,847)         136,274       38,381       97,893         2,548,054       420,257       2,127,797         (310,979)       (368,196)       57,217

Airport operating revenues are up 3.6% due to growth and annual rate increases. Operating expenses increased by \$150,151 or 4.3% year over year, mostly for the following reasons:

- Personnel costs increased \$24,424 or 3.4% for salary increases and related benefits (there were no new positions added in 2019 or 2020),
- Professional/contractual services increased \$184,054 or 90.6%, of which \$183,739 was the write-off of prior year design fees on a discontinued project, and
- Insurance, repair and maintenance costs, utilities, and other services and charges increased by a net amount of \$15,913 for various reasons.

Offsetting these expense increases was the following reduction:

• Depreciation decreased \$74,240, or 3.5%, as older assets reached the end of their depreciable lives.

Under accounting rules, capital grants are reported in the year earned, while the related projects are capitalized and depreciated over their useful lives. There was significantly more capital grant activity in the Airport Fund in 2020 compared to 2019. Transfers out are to the General Fund for indirect costs (\$290,979 in 2020 and \$338,196 in 2019) and to the Fleet Replacement Fund for new equipment purchases (\$20,000 in 2020 and \$30,000 in 2019).

The Airport Fund generated net cash from operating activities of \$410,820 in 2020 compared to \$1.5 million in 2019. The difference relates to the timing of project costs and related grant reimbursements.

#### Storm Water Drainage Fund

The Storm Water Drainage Fund accounts for the management, operation, and maintenance of a Citywide drainage system. The Storm Water Drainage Fund reported a decrease in net position of \$542,618 for 2020 compared to a decrease in net position of \$295,752 for 2019. Following is a summary of the items that contributed to these changes:

Storm Water Drainage				
	2020	2019	Change	Percent
Operating:				
Revenues	\$ 1,620,178	\$ 1,583,737	\$ 36,441	2.3%
Expenses	(2,004,550)	(1,547,742)	(456,808)	29.5%
Net	(384,372)	35,995	(420,367)	-1167.8%
Non-operating revenues	131,719	39,402	92,317	234.3%
Transfers out	(289,965)	(371,149)	81,184	-21.9%
Change in net position	\$ (542,618)	\$ (295,752)	\$ (246,866)	83.5%

Operating revenues in this fund are up 2.3%. Customer rates increased by the Consumer Price Index, and there was a slight increase in the customer base.

# **City of Venice, Florida** Management's Discussion and Analysis For the Year Ended September 30, 2020

Operating expenses increased by \$456,808 or 29.5% year over year, mostly for the following reasons:

- Personnel costs increased \$162,148 or 26.3% for prior year vacancies and OPEB adjustments (there were no new positions added in 2019 or 2020),
- Professional/contractual services increased \$192,014 or 135.4%. There were several studies conducted in 2020, including two water quality studies that were partially grant-funded, and a retail rate study,
- Repair and maintenance costs increased \$102,129 or 49.9%. There are large maintenance projects periodically as the stormwater collection system continues to age, and
- Depreciation increased \$31,280 or 7.6% for recent asset additions.

Offsetting these expense increases were the following reductions:

- Other services and charges decreased \$30,168 or 18.7% for various reasons, and
- Insurance and utilities decreased by a combined amount of \$595.

Transfers out are to the General Fund for indirect costs (\$254,965 in 2020 and \$212,607 in 2019) and to the Fleet Replacement Fund for new equipment purchases (\$35,000 in 2020 and \$158,542 in 2019).

The Storm Water Drainage Fund generated net cash from operating activities of \$206,374 in 2020 compared to \$538,168 in 2019.

## GENERAL FUND BUDGETARY HIGHLIGHTS

A budget versus actual comparison of the operating results of the City's General Fund for 2020 can be found on page 30. As shown on that page, the original General Fund budget anticipated *decreasing* fund balance by \$1,190,636 during 2020 for initial start-up costs for City EMS. Changes to the original budget during 2020 increased expenditures further, resulting in a projected budget *deficit* (use of fund balance) of \$1.7 million. Following are the changes from the original to final budget:

## Increased appropriations:

- Various 2019 encumbrances totaling \$336,521 were "rolled over" to the 2020 budget,
- A budget amendment provided funds for a police pension plan amendment in the amount of \$70,726, and
- A budget amendment provided funds for relocating the fire department during the rebuild of Fire Station #51 in the amount of \$126,621.

## Actual Results

In the end, as shown on page 30, actual General Fund revenues (and other financing sources) exceeded the final amended 2020 budgeted revenues by \$262,281, and actual General Fund expenditures were lower than the final amended 2020 budget by \$1,267,205, for a combined favorable variance of \$1.5 million.

# **City of Venice, Florida** Management's Discussion and Analysis For the Year Ended September 30, 2020

General Fund revenues that came in significantly better than budget for 2020 included property taxes (by \$180,545), communications services taxes (by \$195,604), utility service taxes (by \$159,224), and miscellaneous (by \$102,643). The favorable revenue variances are from a combination of growth and conservative budgeting assumptions. General Fund revenues that came in below budget for 2020 included intergovernmental (by \$109,311) and interest (by \$140,137), both due to the pandemic.

General Fund expenditures came in under budget by \$1.3 million, as shown on page 30. Some categories came in under budget for 2020 and others were over. The divisions that went over budget for 2020 were City Hall Maintenance, Information Technology, and Emergency Medical Services. All these were pandemic-related. In the City's budgeting policies, General Fund departments can go over budget with the City Manager's approval (which occurred), as long as the Fund in total is under budget.

A portion of the favorable expenditure variance totaling \$169,733 was encumbered at the end of 2020 and will automatically roll over to the 2021 budget.

## CAPITAL ASSETS

The City's investment in capital assets includes land, construction in progress, buildings, machinery and equipment, infrastructure, and other improvements, net of accumulated depreciation. Following is a table of the balances at the end of 2020 and 2019:

City of Venice Capital Assets (Net of Accumulated Depreciation) September 30 (in 000's)												
		Governmental Business-Type Activities Activities								То	tals	
		2020		2019	2020 2019				2020		2019	
Land	\$	15,585	\$	15,585	\$	2,628	\$	2,628	\$	18,213	\$	18,213
Construction in progress		6,821		4,904		11,789		4,559		18,610		9,463
Buildings		24,393		11,978		5,400		5,518		29,793		17,496
Machinery and equipment		12,069		7,349		3,159		3,596		15,228		10,945
Infrastructure		30,727		30,276		52,391		48,019		83,118		78,295
Other improvements		11,604		11,525		72,221		73,192		83,825		84,717
Total	\$	101,199	\$	81,617	\$	147,588	\$	137,512	\$	248,787	\$	219,129

## Governmental Activities:

Capital assets in the City's governmental activities increased to \$101.2 million in 2020 from \$81.6 million in 2019, an increase of \$19.6 million, or 24.0%. The 2020 activity included additions of \$25.1 million, less depreciation of \$4.7 million and disposals of \$826,121 (book value).

Governmental activities additions totalled \$22.6 million in governmental funds and \$2.5 million in the Fleet Services internal service fund. Following is a list of the 2020 additions:

# City of Venice, Florida

Management's Discussion and Analysis For the Year Ended September 30, 2020

<u>Governmental Fund Additions:</u> Projects in process:			<u>Governmental Fund Additions (Cont'd):</u> Vehicles and Equipment:					
Fire station 51 rebuild	\$ 1,073,638	Police	\$ 406,115					
City Hall campus generator	83,463	Fire	424,826					
Building department annex	663,774	EMS	1,400,720					
Public works facility relocation	122,415	Public works	300,594					
Road paving phase III	3,916,079	Parks	119,510					
Lord Higel parking lot	15,277	Building	6,431					
Park impact fee projects	17,447	Information Technology	34,104					
Building major maintenance	8,647	<b>Governmental Funds</b>	\$ 22,617,137					
Completed projects:								
Public safety facility	11,131,640							
Capri Isle bridge	1,730,170	<u>Fleet Replacement Fund Ad</u>	<u>lditions:</u>					
Fire temporary buildings	122,053	Direct Purchases:						
Triangle Inn	11,760	Airport fleet	\$ 20,250					
City Hall parking	78,456	Solid waste fleet	1,278,738					
Fiber optic expansion	348,758	Water and sewer utility						
Fibernet remediation	55,789	fleet	1,149,453					
Building major maintenance	265,946	Stormwater fleet	34,227					
Other road/sidewalks	102,398	Fleet Replacement Fund	\$ 2,482,668					
Parks improvements	177,127							

#### Business-type Activities:

Capital assets in the City's business-type activities increased to \$147.6 million in 2020 from \$137.5 million in 2019, an increase of \$10.1 million, or 7.3%. The 2020 activity included additions of \$18.2 million, less depreciation of \$7.9 million and disposals of \$183,739. Enterprise fund 2020 capital additions consisted of the following:

<u>Enterprise Fund Additions:</u> Water and Sewer Utility: Distribution System:	<u>'ont'd):</u> t'd):			
Developer water/sewer lines	\$ 3,4	428,637	<i>Water Reclamation:</i> Pumps and equipment	287,537
Meter changeout program		589,542	Other	237,062
Basin 8 Lining	Ç	958,677	Solid Waste:	
Eastgate utilities relocation ph. II	2	405,757	Equipment	17,290
Watermain replacement ph. VI	1,3	382,142	Airport:	
Venetian Parkway utilities relo.	1,3	395,055	Security improvements	313,195
Other		753,214	Parallel taxiway D	2,064,152
Water Treatment Plant:			Northeast drainage improv.	280,923
WTP building upgrades	1,8	364,489	Other	276,026
Water booster station	8	846,942	Storm Water Drainage:	
Sodium hydrochlorite tank repl.	2	491,918	Live Oak stormwater improv	531,550
WTP 2nd stage membrane addn.		322,365	Other projects	2,798
Other	(	504,787	Total	\$ 18,154,058

At the end of the fiscal year, the City has construction commitments of \$35.1 million on projects approved and in process. Additional information can be found on pages 60-62 of this report.

# **City of Venice, Florida** Management's Discussion and Analysis For the Year Ended September 30, 2020

## **DEBT ADMINISTRATION**

There is no direct debt limitation in the City Charter or under State law. Article VII, Section 9 of the Constitution of the State of Florida provides that, exclusive of taxes levied for the payment of voter-approved general obligation bonds, cities may levy up to ten mills for municipal services. Pursuant to the Florida Constitution, there is no limit on the amount of ad valorem taxes a city may levy for the payment of debt service on voter-approved general obligation bonds. The voter approved debt service millage tax rate for 2020 was .6200 per \$1,000 of assessed valuation. A summary of the City's total outstanding debt follows:

#### City of Venice Long-Term Debt September 30 (in 000's)

		Govern	ımental I			Busines	ss-T	ype				
	Activities				Acti	vitie	8	Totals				
		2020	2019			2020		2019 2020		2020	2019	
General obligation bonds	\$	34,247	\$	35,828	\$	-	\$	-	\$	34,247	\$	35,828
Revenue bonds		-		-		32,629		33,755		32,629		33,755
Notes		150		250		6,473		5,291		6,623		5,541
Lease-purchase obligation		1,401						-		1,401		
Total	\$	35,798	\$	36,078	\$	39,102	\$	39,046	\$	74,900	\$	75,124

## Governmental Activities:

The outstanding balance of long-term debt in the City's governmental activities decreased to \$35.8 million in 2020 from \$36.1 million in 2019, a decrease of \$279,966 or 0.8%. There was a new lease-purchase obligation in 2020 for \$1.4 million, and there was a current refunding of the 2014 Bonds in the amount of \$3.5 million. Scheduled principal payments of \$1.4 million were made during 2020, and amortization of bond premiums was \$252,686.

## Business-type Activities:

The outstanding balance of long-term debt in the City's business-type activities increased slightly to \$39.1 million in 2020 from \$39.0 million in 2019, an increase of \$56,326 or 0.1%. State Revolving Fund (SRF) loans were partially drawn down in 2020 for water and wastewater projects. Gross draws were \$1.6 million. Scheduled principal payments of \$1.5 million were made during 2020, and amortization of bond premiums was \$91,142.

## Independent Ratings:

Three major rating institutions (Standard & Poor's, Moody's Investor Services, and Fitch) have evaluated the City's financial management, economic conditions and administrative practices. The bond ratings continue to reflect investment quality, as shown below:

	Standard		
	& Poor's	Moody's	Fitch
Utility System Revenue Bonds	AA	Aa2	AA
General Obligation Bonds (Transportation)	AA+	Aa1	AA+
General Obligation Bonds (Public Safety)	AA+	Aa1	AA+

# **City of Venice, Florida** Management's Discussion and Analysis For the Year Ended September 30, 2020

## Other Long-term Liabilities

The City has unfunded OPEB and net pension obligations at September 30, 2020. Additional information on all long-term liabilities of the City can be found on pages 64-68 of this report.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The budget for the 2021 fiscal year is a balanced budget in all funds, with 2021 appropriations fully funded by 2021 revenues, transfers in, and beginning reserves. The City's General Fund is projecting a budget surplus of \$215,754 for 2021. Citywide, full-time equivalent (FTE) positions will increase from 368.40 in 2020 to 370.40 in 2021. Revenues continue to hold steady even during the pandemic, and are providing funds for scheduled capital projects. Capital projects/outlays totaling \$45.2 million are included in the Citywide Capital Improvement Program budget for 2021, and an additional \$35.1 million in construction/capital commitments will be rolled into 2021 from 2020. These projects will be funded by operating revenues, grants, low-interest rate SRF loans, and reserves. Factors considered in preparing the City's 2021 budget were:

- The assessed valuation of commercial and residential property increased to \$4.512 billion for 2021 from \$4.261 billion in 2020, an increase of 5.89%, of which 2.81% is due to new construction. The increase in property values is expected to add \$882,400 to General Fund revenues.
- The General Fund property tax millage rate increased to 4.36 per \$1,000 taxable value for 2021 from 3.70 in 2019 to provide funding for EMS. The .66 increase in the millage from the City will offset a .66 reduction in millage from the County with no net effect on City taxpayers.
- The voter approved debt service property tax millage rate was reduced to .5974 per \$1,000 taxable value for 2021 from .6200 for 2020 due to the 2020 refunding.
- The City's population increased to 24,016 for 2020 from 23,315 for 2019, an increase of 3.0%. This is a trend that is expected to continue based on ongoing construction activity.
- The unemployment rate for Sarasota County (Venice area) increased to 5.2% for 2020 from 2.9% in 2019, attributed to the pandemic. It had been as high as 12.5% in 2010.
- Water and sewer retail rates will increase by 2.15% for 2021 and solid waste "can" rates will increase by 3%. Stormwater rates will increase by almost 50% for increased maintenance and capital needs. New solid waste and general government impact fees will be implemented in 2021. Building permit fees may be discounted to refund excess reserves.

## **Requests for Information**

This financial report is designed to provide a general overview of the City of Venice's finances. Questions concerning any of the information provided in the report or requests for additional financial information should be addressed to the Finance Director, 401 West Venice Avenue, Venice, Florida, 34285.



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#### City of Venice, Florida Statement of Net Position September 30, 2020

September 30, 2020		Primary (				
	(	Governmental		Business-type		
		Activities		Activities		Total
ASSETS						
Pooled cash and investments	\$	54,840,124	\$	41,435,831	\$	96,275,955
Other cash and investments		829,126		100		829,226
Accounts receivables (net of allowance						
for uncollectibles)		617,674		3,512,765		4,130,439
Due from other governments		907,627		704,823		1,612,450
Inventories		29,089		399,048		428,137
Restricted assets:						
Pooled cash and investments		-		14,352,992		14,352,992
Capital assets (net of accumulated depreciation):						
Non-depreciable		22,406,709		14,417,786		36,824,495
Depreciable		78,792,791		133,169,731		211,962,522
Total assets		158,423,140		207,993,076		366,416,216
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Related to pensions		9,813,762		2,224,718		12,038,480
Related to OPEB		1,160,240		203,946		1,364,186
Total deferred inflows of resources		10,974,002		2,428,664		13,402,666
		10,971,002		2,120,001		15,102,000
LIABILITIES		2 022 (00		2 (72 (0)		5 (0( 274
Accounts payable		2,933,688		2,672,686		5,606,374
Accrued liabilities		1,442,489		489,274		1,931,763
Due to other governments		483,009		104,995		588,004
Accrued interest payable		208,494		402,940		611,434
Claims and judgments		1,015,801		-		1,015,801
Customer deposits		-		982,586		982,586
Noncurrent liabilities:						
Due within one year:						
Compensated absences		748,138		247,409		995,547
Notes payable		150,000		644,620		794,620
Lease-purchase obligation		263,873		-		263,873
Bonds payable		1,390,000		1,080,000		2,470,000
Due in more than one year:						
Compensated absences		748,137		247,410		995,547
Net pension liabilities		46,468,890		6,785,869		53,254,759
Total OPEB liability		9,399,913		1,652,307		11,052,220
Notes payable		-		5,828,661		5,828,661
Lease-purchase obligation		1,136,847		-		1,136,847
Bonds payable		32,857,308		31,549,075		64,406,383
Total liabilities		99,246,587		52,687,832	_	151,934,419
DEFERRED INFLOWS OF RESOURCES						
Related to pensions		2,886,592		78,883		2,965,475
Related to OPEB		358,840		63,077		421,917
Total deferred inflows of resources		3,245,432	_	141,960		3,387,392
NET POSITION						
Net investment in capital assets		66,199,215		111,094,189		177,293,404
Restricted for:						
Public safety		117,232		-		117,232
Capital improvements		10,184,131		9,723,207		19,907,338
Building code enforcement		7,850,027		-		7,850,027
Beach renourishment		3,488,357		-		3,488,357
Debt service		58,174		965,620		1,023,794
Renewal and replacement				1,000,000		1,000,000
Unrestricted		(20,992,013)		34,808,932		13,816,919
Total net position	\$	66,905,123	\$	157,591,948	\$	224,497,071
		,,	_	, - ,- *	-	, · · /· · ·

## City of Venice, Florida Statement of Activities For the Year Ended September 30, 2020

			Program Revenues								
	Expenses		Char	ges for Services	(	Operating Grants and ontributions	Capital Grants and Contributions				
Primary government:											
Governmental activities:											
General government	\$	6,261,718	\$	3,771,115	\$	11,228	\$	62,597			
Finance		1,643,763		-		-		-			
Information services		1,561,511		-		-		-			
Parks and recreation		2,381,201		-		150,000		-			
Police		11,263,055		1,757		356,785		125,501			
Fire and EMS		10,914,091		34,150		176,373		170,992			
Public works		4,222,303		-		129,878		1,007,500			
Interest on long-term debt		1,035,615		-		-		-			
Total governmental activities		39,283,257	-	3,807,022		824,264		1,366,590			
<b>Business-type activities:</b>											
Water and sewer utility		19,562,992		27,214,709		9,216		3,428,637			
Solid waste		6,446,564		7,030,178		173,119		-			
Airport		3,661,016		2,221,747		69,000		2,548,054			
Storm water drainage		2,011,764		1,620,178		115,676		-			
Total business-type activities		31,682,336		38,086,812		367,011		5,976,691			
Total primary government	\$	70,965,593	\$	41,893,834	\$	1,191,275	\$	7,343,281			

General revenues:

Property taxes

Local option, fuel, and communication services taxes

Utility services taxes

Franchise fees

Intergovernmental - unrestricted

Interest earnings

Miscellaneous

Transfers, net

Total general revenues and transfers

Change in net position

Total net position at beginning of year Total net position at end of year

<b>Changes in Net Position</b>											
	Primary Government										
(	Governmental Activities	]	Business-type Activities		Total						
\$	(2,416,778)	\$	-	\$	(2,416,778)						
	(1,643,763)		-		(1,643,763)						
	(1,561,511)		-		(1,561,511)						
	(2,231,201)		-		(2,231,201)						
	(10,779,012)		-		(10,779,012)						
	(10,532,576)		-		(10,532,576)						
	(3,084,925)		-		(3,084,925)						
	(1,035,615)		-		(1,035,615)						
	(33,285,381)		-		(33,285,381)						
	_		11,089,570		11,089,570						
	-		756,733		756,733						
	-		1,177,785		1,177,785						
	-		(275,910)		(275,910)						
	_		12,748,178		12,748,178						
\$	(33,285,381)	\$	12,748,178	\$	(20,537,203)						
	17,731,625		-		17,731,625						
	5,858,552		-		5,858,552						
	2,791,724		-		2,791,724						
	2,422,047		-		2,422,047						
	2,894,707		-		2,894,707						
	979,783		601,189		1,580,972						
	1,599,845		6,900		1,606,745						
	3,108,795		(3,108,795)		-						
	37,387,078	_	(2,500,706)		34,886,372						
	4,101,697		10,247,472		14,349,169						
	62,803,426		147,344,476		210,147,902						
\$	66,905,123	\$	157,591,948	\$	224,497,071						

#### Net (Expenses) Revenues and

## City of Venice, Florida Balance Sheet Governmental Funds September 20, 2020

	General Fund		Streets	ildings and enovations	F	Building Permit Fees	Non-Major Governmental Funds	C	Total Sovernmental Funds
ASSETS				 					
Pooled cash and investments	\$ 14,996,337	\$	3,162,625	\$ 731,239	\$	8,068,441	\$ 12,456,690	\$	39,415,332
Other cash	14,450		-	-		-	-		14,450
Other investments	-		797,668	75		-	-		797,743
Accounts receivable	436,760		-	-		-	1,702		438,462
Due from other governments	408,803		-	-		-	498,824		907,627
Inventory	29,089		-	-		-	-		29,089
Total assets	\$ 15,885,439	\$	3,960,293	\$ 731,314	\$	8,068,441	\$ 12,957,216	\$	41,602,703
LIABILITIES									
Accounts payable	\$ 383,915	\$	894,074	\$ 528,134	\$	156,683	\$ 325,720	\$	2,288,526
Accrued payroll	1,228,012		-	-		61,731	-		1,289,743
Due to other governments	482,990		-	-		_	19		483,009
Deposits and other liabilities	141,753		-	-		-	-		141,753
Total liabilities	2,236,670	_	894,074	528,134		218,414	325,739		4,203,031
FUND BALANCES									
Nonspendable:									
Inventory and prepayments	29,089		-	-		-	-		29,089
Restricted for:									
Public safety	-		-	-		-	117,232		117,232
Boating and waterway improvements	-		-	-		-	52,706		52,706
Street improvements	-		3,066,219	-		-	324,703		3,390,922
Capital improvements	-		-	-		-	7,538,246		7,538,246
Building code enforcement	-		-	-		7,850,027	-		7,850,027
Debt service	-		-	-		-	266,668		266,668
Beach renourishment	-		-	-		-	3,488,357		3,488,357
Committed to:									
Training and education	-		-	-		-	151,200		151,200
Capital improvements	53,449		-	203,180		-	564,746		821,375
Economic development	-		-	-		-	50,258		50,258
Historic preservation	-		-	-		-	77,361		77,361
Fire and EMS	27,471		-	-		-	-		27,471
General government	88,813		-	-		-	-		88,813
Unassigned:									
General fund	13,449,947		-	-		-	-		13,449,947
Total fund balances	13,648,769	_	3,066,219	203,180		7,850,027	12,631,477		37,399,672
Total liabilities, deferred inflows, and		-		 ,					
fund balances	\$ 15,885,439	\$	3,960,293	\$ 731,314	\$	8,068,441	\$ 12,957,216	\$	41,602,703

## City of Venice, Florida Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position September 30, 2020

September 50, 2020		
Total fund balance - governmental funds		\$ 37,399,672
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental funds are not financial resources and therefore are not reported in the funds.		
Capital assets Accumulated depreciation	\$ 147,597,830 (53,704,458)	93,893,372
Internal service funds (ISF's) are used by management to charge the costs of certain activities, such as insurance and workers compensation, to individual funds. The portion of the assets and liabilities of the ISF's primarily serving governmental funds are included in governmental activities in the statement of net position.		21,255,109
Certain liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities are as follows:		
Bonds payable Notes payable Lease-purchase obligation Compensated absences Accrued interest on general obligation bonds	 (34,247,308) (150,000) (1,400,720) (1,496,275) (208,494)	(37,502,797)
In the government-wide financial statements, the City reports a liability for the amount that its single employer pension plans are underfunded. It also reports a liability for its proportionate share of the unfunded liability in the multiple employer pension plan in which it participates. Gains and losses on these plans are also sometimes deferred to be reported in a subsequent period. In the governmental fund financial statements, deferred inflows and outflows are not reported, and a liability would only be reported if the required contributions were not made. Following is a summary of the differences:		
Net pension liabilities Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions	 (46,468,890) 9,813,762 (2,886,592)	(39,541,720)
In the government-wide financial statements, the City reports a liability for its accrued post-employment benefits obligation. Gains and losses on the plan are also sometimes deferred to be reported in a subsequent period. In the governmental fund financial statements, deferred inflows and outflows are not reported, and a liability would only be reported if the required contributions were not made. Following is a summary of the differences:		
Total OPEB liability Deferred outflows of resources related to OPEB Deferred inflows of resources related to OPEB	 (9,399,913) 1,160,240 (358,840)	 (8,598,513)
Net position of governmental activities		\$ 66,905,123

## City of Venice, Florida Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2020

	General Fund	Streets	Buildings and Renovations	Building Permit Fees	Non-Major Governmental Funds	Total Governmental Funds
REVENUES						
Taxes:						
Property tax	\$15,180,395	\$ -	\$ -	\$ -	\$ 2,551,230	\$ 17,731,625
Local option, use and fuel taxes	426,999	-	-	-	4,463,547	4,890,546
Communications services tax	1,395,004	-	-	-	-	1,395,004
Utility services taxes	2,791,724	-	-	-	-	2,791,724
Franchise fees	2,422,047	-	-	-	-	2,422,047
Fees and fines	15,758	-	-	75	13,984	29,817
Licenses and permits	396,395	-	-	3,125,563	289,860	3,811,818
Intergovernmental	3,062,459	1,211,646	-	-	448,886	4,722,991
Charges for services	249,380	-	-	-	-	249,380
Investment income	286,363	75,224	86,506	122,612	185,660	756,365
Miscellaneous	1,195,936	-	-	16,479	57,667	1,270,082
Total revenues	27,422,460	1,286,870	86,506	3,264,729	8,010,834	40,071,399
EXPENDITURES						
Current:						
General government	4,958,666	-	-	1,965,964	46,529	6,971,159
Finance	1,476,998	-	-	-	-	1,476,998
Information services	1,396,550	-	-	-	-	1,396,550
Parks and recreation	1,508,757	-	-	-	-	1,508,757
Police	9,918,942	-	-	-	4,414	9,923,356
Fire and EMS	9,507,728	-	-	-	-	9,507,728
Public works	2,158,809	-	-	-	-	2,158,809
Grants and aid	-	-	-	-	1,999	1,999
Debt service:						
Principal	-	-	-	-	1,428,000	1,428,000
Interest	-	-	-	-	1,249,085	1,249,085
Fiscal charges	-	-	-	-	46,250	46,250
Capital outlay	2,115,903	5,679,214	10,678,718	689,867	3,453,435	22,617,137
Total expenditures	33,042,353	5,679,214	10,678,718	2,655,831	6,229,712	58,285,828
Excess (deficiency) of revenues over (under) expenditures	(5,619,893)	(4,392,344)	(10,592,212)	608,898	1,781,122	(18,214,429)
OTHER FINANCING SOURCES (USES)	)					
Issuance of refunding bonds	-	-	-	-	3,482,000	3,482,000
Lease proceeds	1,400,720	-	-	-	-	1,400,720
Principal paid - current refunding	-	-	-	-	(3,482,000)	(3,482,000)
Sale of capital asset	-	-	-	-	988,884	988,884
Transfers in	4,024,155	501,677	-	-	250,000	4,775,832
Transfers out				(391,451)	(1,581,871)	(1,973,322)
Net other financing sources (uses)	5,424,875	501,677		(391,451)	(342,987)	5,192,114
Net change in fund balances	(195,018)	(3,890,667)	(10,592,212)	217,447	1,438,135	(13,022,315)
Fund balances at beginning of year	13,843,787	6,956,886	10,795,392	7,632,580	11,193,342	50,421,987
Fund balances at end of year	\$ 13,648,769	\$ 3,066,219	\$ 203,180	\$ 7,850,027	\$ 12,631,477	\$ 37,399,672

#### City of Venice Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2020

Net change in fund balances - total governmental funds	\$ (13,022,315)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In addition, donated assets and asset disposals are accounted for differently in the two statements.	
Capital additions\$ 22,617,137Capital asset disposals(826,121)Depreciation(3,612,560)Transfers to other funds(700,209)	17,478,247
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	
Bond proceeds(3,482,000)Lease-purchase proceeds(1,400,720)Principal paid4,910,000Premium amortization252,686	279,966
Certain long-term liabilities (and related deferred outflows/inflows) are recognized as expenses in the Statement of Activities as earned, but are recognized when current financial resources are used in the governmental funds. This amount is the net change during the year.	
Compensated absences(292,662)Other post-employment benefits137,496Pensions(3,387,933)	(3,543,099)
Internal service funds are used by management to charge the costs of certain activities, such as property and worker's compensation insurance, to individual funds. The net revenue (expense) of internal service funds is reported with governmental activities.	3,250,285
Certain grant revenues are deferred in the governmental funds because they are not available to pay current liabilities. These deferred inflows are recognized as revenues in the Statement of Activities.	(348,421)
Accrued interest is recognized as expenses in the Statement of Activities as incurred, but is recognized when current financial resources are used in the governmental funds. This amount is the net change in the accrued interest this year.	7,034
Change in net position of governmental activities	\$ 4,101,697

## City of Venice, Florida Budget Comparison Statement General Fund For the Year Ended September 30, 2020

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Taxes:				
Property tax	\$ 14,999,850	\$ 14,999,850	\$ 15,180,395	\$ 180,545
Local option, use and fuel taxes	411,259	411,259	426,999	15,740
Communications services tax	1,199,400	1,199,400	1,395,004	195,604
Utility service taxes	2,632,500	2,632,500	2,791,724	159,224
Franchise fees	2,371,230	2,371,230	2,422,047	50,817
Fees and fines	19,000	19,000	15,758	(3,242)
Licenses and permits	369,150	369,150	396,395	27,245
Intergovernmental	3,171,770	3,171,770	3,062,459	(109,311)
Charges for services	346,100	346,100	249,380	(96,720)
Investment income	426,500	426,500	286,363	(140,137)
Miscellaneous	1,093,293	1,093,293	1,195,936	102,643
Total revenues	27,040,052	27,040,052	27,422,460	382,408
EXPENDITURES				
General government:				
Mayor and council	180,894	180,894	142,748	38,146
City manager	1,041,512	1,096,889	1,046,044	50,845
Historical	316,167	326,056	300,238	25,818
City clerk	634,900	634,900	587,100	47,800
City attorney	424,165	424,165	385,402	38,763
City hall maintenance	219,922	219,922	224,583	(4,661)
Engineering	455,115	455,115	427,851	27,264
Planning	1,461,953	1,448,668	1,016,748	431,920
Human resources	852,555	852,555	827,952	24,603
Finance	1,501,450	1,501,450	1,476,998	24,452
Information technology	1,389,609	1,404,259	1,430,653	(26,394)
Parks and recreation	1,857,417	1,862,637	1,645,663	216,974
Police	9,838,477	10,084,018	9,918,942	165,076
Fire and EMS:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	10,001,010	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	100,070
Fire	8,607,385	8,734,006	8,586,983	147,023
Emergency medical services	2,640,832	2,640,832	2,771,639	(130,807)
Public works:	2,040,052	2,040,032	2,771,039	(150,007)
Administration	338,480	338,480	300,342	38,138
Maintenance	1,781,370	1,833,238	1,700,389	132,849
Fleet				
Total expenditures	233,487 33,775,690	271,474 34,309,558	252,078 33,042,353	19,396
-	35,775,090	54,509,558	55,042,555	
Excess (deficiency) of revenues over (under) expenditures	(6,735,638)	(7,269,506)	(5,619,893)	1,649,613
OTHER FINANCING SOURCES				
Lease proceeds	1,450,196	1,450,196	1,400,720	(49,476)
Transfers in	4,094,806	4,094,806	4,024,155	(70,651)
Total other financing sources	5,545,002	5,545,002	5,424,875	(120,127)
Net change in fund balances	(1,190,636)	(1,724,504)	(195,018)	1,529,486
Fund balances at beginning of year	12,454,427	12,790,948	13,843,787	1,052,839
Fund balances at end of year	\$ 11,263,791	\$ 11,066,444	\$ 13,648,769	\$ 2,582,325

# City of Venice, Florida Budget Comparison Statement Building Permit Fees Fund For the Year Ended September 30, 2020

	Origin	al Budget	F	inal Budget	Act	tual Amounts	ariance with inal Budget - Positive (Negative)
REVENUES							
Fees and fines	\$	-	\$	-	\$	75	\$ 75
Licenses and permits	-	000,000		5,000,000		3,125,563	(1,874,437)
Interest		112,500		112,500		122,612	10,112
Miscellaneous		-				16,479	 16,479
Total revenues	5,	112,500		5,112,500		3,264,729	 (1,847,771)
EXPENDITURES							
Current:							
General government	2,	270,007		2,347,327		1,965,964	381,363
Capital outlay	3,	141,242		4,916,051		689,867	4,226,184
Total expenditures	5,	411,249	_	7,263,378	_	2,655,831	 4,607,547
Excess (deficiency) of revenues over (under)							
expenditures	(	298,749)		(2,150,878)		608,898	 2,759,776
OTHER FINANCING SOURCES (USES)							
Transfers out	(	391,451)		(391,451)		(391,451)	-
Net other financing sources (uses)	(	391,451)		(391,451)		(391,451)	 -
Net change in fund balances	(	690,200)		(2,542,329)		217,447	2,759,776
Fund balances at beginning of year	9,	705,902		10,145,330		7,632,580	(2,512,750)
Fund balances at end of year		015,702	\$	7,603,001	\$	7,850,027	\$ 247,026

# City of Venice, Florida Statement of Net Position Proprietary Funds September 30, 2020

	Business-Type Activities						
	Wa	ter and Sewer Utility		Solid Waste		Airport	
ASSETS							
Current assets:							
Pooled cash and investments	\$	32,289,319	\$	2,931,105	\$	4,892,042	
Other cash		-		-		100	
Accounts receivable		2,535,732		791,622		4,114	
Due from other governments		209,865		-		397,497	
Inventories		399,048		-			
Total current assets		35,433,964		3,722,727		5,293,753	
Noncurrent assets:							
Restricted assets:							
Pooled cash and investments		11,521,241		-		2,831,751	
Capital assets:							
Land		956,663		220,000		-	
Construction in progress		11,425,689		-		363,599	
Buildings		4,200,273		12,500		7,853,997	
Improvements and infrastructure		169,334,625		59,268		37,711,180	
Machinery and equipment		9,544,548		2,737,490		558,317	
Less accumulated depreciation		(84,418,578)		(2,575,150)		(17,428,847)	
Total capital assets		111,043,220		454,108		29,058,246	
Total noncurrent assets		122,564,461		454,108		31,889,997	
Total assets		157,998,425		4,176,835		37,183,750	
DEFERRED OUTFLOWS OF RESOURCES							
Related to pensions		1,374,708		503,710		178,397	
Related to OPEB		138,328		51,839		12,960	
Total deferred outflows		1,513,036		555,549	_	191,357	

	Business-Typ	Governmental			
s	torm Water	Т	otal Enterprise	In	Activities ternal Service
	Drainage		Funds		Funds
\$	1,323,365	\$	41,435,831	\$	15,424,792
	-		100		16,933
	181,297		3,512,765		179,212
	97,461		704,823		-
	-		399,048		-
	1,602,123		46,052,567		15,620,937
	-		14,352,992		-
	1,451,835		2,628,498		-
	-		11,789,288		-
	-		12,066,770		-
	10,059,804		217,164,877		-
	416,318		13,256,673		12,636,513
	(4,896,014)		(109,318,589)		(5,330,385)
	7,031,943		147,587,517		7,306,128
	7,031,943	_	161,940,509		7,306,128
	8,634,066		207,993,076		22,927,065
	0,00 1,000		201,993,010		22,927,005
	167,903		2,224,718		-
	819		203,946		-
	168,722		2,428,664		-
	· · · ·				

continued

# City of Venice, Florida Statement of Net Position Proprietary Funds September 30, 2020

	Business-Type Activities					
	Water and Sewer Utility		Solid Waste			Airport
LIABILITIES						
Current liabilities:						
Accounts payable	\$	2,124,553	\$	115,419	\$	181,025
Accrued liabilities		214,290		71,269		177,536
Due to other governments		98,438		-		6,557
Accrued interest payable		402,940		-		-
Accrued insurance claims		-		-		-
Customer deposits		849,975		132,611		-
Compensated absences		157,503		74,234		15,672
Notes payable		630,056		-		-
Bonds payable		1,080,000		-		-
Total current liabilities		5,557,755		393,533		380,790
Noncurrent liabilities:						
Compensated absences		157,503		74,234		15,673
Net pension liabilities		4,193,155		1,536,423		544,150
Total OPEB liability		1,120,695		419,984		104,997
Notes payable		5,495,422		-		-
Bonds payable		31,549,075		-		-
Total noncurrent liabilities	1	42,515,850		2,030,641		664,820
Total liabilities		48,073,605		2,424,174		1,045,610
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Related to pensions		48,744		17,860		6,326
Related to OPEB		42,782		16,033		4,009
Total deferred inflows		91,526		33,893		10,335
NET POSITION						
Net investment in capital assets		74,549,892		454,108		29,058,246
Restricted for:						
Capital projects		6,891,456		-		2,831,751
Debt service		965,620		-		-
Renewal and replacement		1,000,000		-		-
Unrestricted		27,939,362		1,820,209		4,429,165
Total net position	\$	111,346,330	\$	2,274,317	\$	36,319,162

Governmental	G	tivities	Business-Ty		
Activities iternal Service Funds	Int	1		orm Water Drainage	St
645,162	\$	2,672,686	9 \$	251,689	\$
10,993	*	489,274		26,179	-
		104,995	-		
-		402,940	-	-	
1,015,801		-	-	-	
_,,		982,586	_	-	
-		247,409	_	-	
-		644,620	ŀ	14,564	
-		1,080,000	-	-	
1,671,956		6,624,510	2 -	292,432	
-		247,410	-	-	
-		6,785,869		512,141	
-		1,652,307		6,631	
-		5,828,661	)	333,239	
-		31,549,075		-	
-		46,063,322		852,011	
1,671,956		52,687,832	3	1,144,443	
		78,883	,	5,953	
-		63,077		253	
		141,960		6,206	
		141,700		0,200	
7,306,128		111,094,189	3	7,031,943	
-		9,723,207	-	-	
-		965,620	-	-	
-		1,000,000	-	-	
13,948,981		34,808,932	<u> </u>	620,196	
21,255,109	\$	157,591,948	<u>\$</u>	7,652,139	\$

## City of Venice, Florida Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds For Fiscal Year Ended September 30, 2020

		Business-Type Activities					
	Water and Sewer Utility	Solid Waste	Airport				
<b>OPERATING REVENUES</b>							
Charges for services	\$ 24,032,839	\$ 7,020,902	\$ -				
Rentals	-	-	2,163,794				
Interfund charges	-	-	-				
Miscellaneous	3,181,870	9,276	57,953				
Total operating revenues	27,214,709	7,030,178	2,221,747				
OPERATING EXPENSES							
Personal services	6,124,876	2,210,029	740,874				
Insurance	353,736	43,080	92,808				
Professional/contractual services	1,579,408	1,485,687	387,224				
Claims		-	-				
Repair and maintenance	2,246,746	802,749	109,125				
Utilities	809,089	10,319	94,381				
Other services and charges	1,916,724	1,829,706	187,594				
Depreciation	5,336,070	64,994	2,049,010				
Total operating expenses	18,366,649	6,446,564	3,661,016				
Operating income (loss)	8,848,060	583,614	(1,439,269)				
NON OPERATING REVENUES (EXPENSES)							
Operating Grants	9,216	173,119	69,000				
Interest earnings	477,459	37,799	65,174				
Disposition of capital assets	-	2,300	2,100				
Interest expense	(1,196,343)	-					
Net non-operating revenues (expenses)	(709,668)	213,218	136,274				
Income (loss) before contributions and transfers	8,138,392	796,832	(1,302,995)				
CAPITAL CONTRIBUTIONS							
Developer capital contributions	3,428,637	-	-				
Federal and state grants	-	-	2,548,054				
Capital assets transferred in from governmental funds							
Total capital contributions	3,428,637		2,548,054				
TRANSFERS							
Transfers in	-	-	-				
Transfers out	(1,954,685)	(553,166)	(310,979)				
Net transfers	(1,954,685)	(553,166)	(310,979)				
Change in net position	9,612,344	243,666	934,080				
Total net position at beginning of year	101,733,986	2,030,651	35,385,082				
Total net position at end of year	\$ 111,346,330	\$ 2,274,317	\$ 36,319,162				

	pe Activities	
Storm Water Drainage	Total Enterprise Funds	Internal Service Funds
\$ 1,620,178	\$ 32,673,919	\$ -
-	2,163,794	-
-	-	8,529,408
-	3,249,099	2,829,705
1,620,178	38,086,812	11,359,113
779,251	9,855,030	204,268
5,148	494,772	2,757,872
333,878	3,786,197	449,968
-	-	4,871,405
306,697	3,465,317	-
4,038	917,827	-
131,104	4,065,128	143,165
444,434	7,894,508	1,079,062
2,004,550	30,478,779	9,505,740
(384,372)	7,608,033	1,853,373
115 676	267.011	
115,676 20,757	367,011 601,189	223,418
2,500	6,900	167,000
(7,214)		
131,719	(228,457)	390,418
(252,653)	7,379,576	2,243,791
-	3,428,637	-
-	2,548,054	-
-		700,209
-	5,976,691	700,209
-	-	321,285
(289,965)	(3,108,795)	(15,000)
(289,965)	(3,108,795)	306,285
(542,618)	10,247,472	3,250,285
8,194,757	147,344,476	18,004,824
\$ 7,652,139	\$ 157,591,948	\$ 21,255,109

#### City of Venice, Florida **Statement of Cash Flows Proprietary Funds** For the Year Ended September 30, 2020

	Business-type Activities - Enterprise Funds				unds	
	Wa	ter and Sewer			<u>.</u>	
		Utility	5	Solid Waste		Airport
CASH FLOWS FROM OPERATING ACTIVITIES						
Receipts from customers	\$	27,266,320	\$	7,143,155	\$	2,219,535
Interfund charges	ψ	-	Ψ	-	Ψ	-
Payments to suppliers		(6,398,106)		(4,170,128)		(1,124,656)
Payments to employees		(5,524,236)		(1,998,063)		(684,059)
Claims paid		-		-		-
Net cash provided (used) by operating activities		15,343,978		974,964		410,820
						,
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES						
Transfers in from other funds		_		-		-
Transfers out to other funds		(1,954,685)		(553,166)		(310,979)
Operating grants		9,216		173,119		69,000
Net cash provided (used) by noncapital and related financing activities		(1,945,469)		(380,047)		(241,979)
		(1,, 10, 10,)		(000,000)		(= ;; / ; / )
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Note proceeds		1,268,519		-		-
Purchases of capital assets		(11,239,487)		(17,290)		(2,934,296)
Proceeds from sale of capital assets		- (11,235,107)		2,300		185,839
Principal paid on notes		(433,854)		_,= • • •		
Principal paid on revenue bonds		(1,035,000)		-		-
Interest paid on revenue bonds and notes		(1,304,022)		-		-
Capital grants		(1,501,022)		-		2,548,054
Net cash provided (used) by capital and related financing activities		(12,743,844)		(14,990)		(200,403)
						( , ,
CASH FLOWS FROM INVESTING ACTIVITIES		477 450		27 700		(5.174
Interest earnings		477,459		37,799		65,174
Net cash provided (used) by investing activities		477,459		37,799		65,174
Net increase (decrease) in cash and cash equivalents		1,132,124		617,726		33,612
Cash and cash equivalents at beginning of year		42,678,436		2,313,379		7,690,281
Cash and cash equivalents at end of year	\$	43,810,560	\$	2,931,105	\$	7,723,893
1				, ,		, ,
Cash and cash equivalents classified as:						
Pooled cash and investments	\$	32,289,319	\$	2,931,105	\$	4,892,042
Other cash		-		-		100
Pooled cash and investments - restricted		11,521,241		-		2,831,751
Total cash and cash equivalents at end of year	\$	43,810,560	\$	2,931,105	\$	7,723,893
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:						
Operating income (loss)	\$	8,848,060	\$	583,614	\$	(1,439,269)
Adjustments to reconcile operating income (loss)	Ψ	0,010,000	Ψ	000,011	Ψ	(1,10),20))
to net cash provided (used) by operating activities:						
Depreciation		5,336,070		64,994		2,049,010
Pension adjustments		541,742		202,143		69,805
OPEB adjustments		(16,393)		(6,143)		(1,535)
5		(		(0,2.02)		(-,)
Change in assets and liabilities:						
Accounts receivable		73,877		112,977		(1,129)
Inventory		230,415		-		-
Due from other governments		(13,112)		-		(287,332)
Accounts payable		262,079		(1,087)		33,808
Accrued liabilities		31,832		7,402		(22,733)
Compensated absences		43,459		8,564		11,278
Due to other governments		(22,266)		-		(1,083)
Customer deposits		28,215		2,500		-
Accrued claims	¢	-	- c	-	¢	-
Net cash provided (used) by operating activities	\$	15,343,978	\$	974,964	\$	410,820

**Supplemental disclosure of noncash investing, capital and financing activities:** Water and Sewer Utility Fund recognized \$3,428,637 in utility line donations through capital contributions.

Capital assets with a cost of \$700,209 (no depreciation) were transferred into the internal service funds from Governmental Activities.

	Business-ty	pe Ac	tivities		Activities
5	Storm Water			Int	ternal Service
	Drainage		Totals		Funds
\$	1,642,293	\$	38,271,303	\$	2,706,992
Ψ	-	φ	-	φ	8,529,408
	(743,229)		(12,436,119)		(3,675,739)
	(692,690)		(8,899,048)		(203,044)
	(0)2,0)0)		-		(4,690,836)
	206,374		16,936,136		2,666,781
	)				) <u>)</u>
	-		-		321,285
	(289,965)		(3,108,795)		(15,000)
	115,676		367,011		-
	(174,289)		(2,741,784)		306,285
					,
	347,803		1,616,322		-
	(534,348)		(14,725,421)		(2,482,668)
	2,500		190,639		167,000
	-		(433,854)		-
	-		(1,035,000)		-
	(7,214)		(1,311,236)		-
	-		2,548,054		-
	(191,259)		(13,150,496)		(2,315,668)
	<u> </u>		<u> </u>		<u> </u>
	20,757		601,189		223,418
	20,757		601,189		223,418
	- ,		,		- ,
	(138,417)		1,645,045		880,816
	1,461,782		54,143,878		14,560,909
\$	1,323,365	\$	55,788,923	\$	15,441,725
¢	1 222 275	<b></b>	41 425 021	¢	15 49 4 500
\$	1,323,365	\$	41,435,831	\$	15,424,792
	-		100		16,933
-	-	<b>•</b>	14,352,992	<b>•</b>	-
\$	1,323,365	\$	55,788,923	\$	15,441,725
¢	(201252)	<i>•</i>		<u>_</u>	1 0 50 0 50
\$	(384,372)	\$	7,608,033	\$	1,853,373
	444,434		7,894,508		1,079,062
	82,265		895,955		-
	(98)		(24,169)		-
	(, ,		(,, )		
	22,115		207,840		(122,713)
			230,415		(122,/13)
	(97,461)		(397,905)		-
	(97,401) 135,097		(397,903) 429,897		(324,734)
	4,394				
	4,374		20,895 63,301		1,224
	-		-		-
	-		(23,349) 30,715		-
	-		30,715		- 180,569
\$	206,374	\$	16,936,136	\$	2,666,781
_	,	-	- ,		,,,

## City of Venice, Florida Statement of Fiduciary Net Position Pension Trust Funds September 30, 2020

ASSETS Cash and cash equivalents Receivables: Interest and dividends Contributions Total receivables Investments, at fair value: U.S. Government and agency obligations Mortgage-backed obligations Domestic equities Foreign equities Corporate obligations 7,477,85	t
Receivables:Interest and dividends67,51Contributions2,53Total receivables70,04Investments, at fair value:70,04U.S. Government and agency obligations7,173,32Mortgage-backed obligations189,37Domestic equities27,943,66Foreign equities1,593,69Corporate obligations7,477,85	
Interest and dividends67,51Contributions2,53Total receivables70,04Investments, at fair value:71,173,32U.S. Government and agency obligations7,173,32Mortgage-backed obligations189,37Domestic equities27,943,66Foreign equities1,593,69Corporate obligations7,477,85	29
Interest and dividends67,51Contributions2,53Total receivables70,04Investments, at fair value:71,173,32U.S. Government and agency obligations7,173,32Mortgage-backed obligations189,37Domestic equities27,943,66Foreign equities1,593,69Corporate obligations7,477,85	
Contributions2,53Total receivables70,04Investments, at fair value:71,173,32U.S. Government and agency obligations7,173,32Mortgage-backed obligations189,37Domestic equities27,943,66Foreign equities1,593,69Corporate obligations7,477,85	14
Total receivables70,04Investments, at fair value:71,173,32U.S. Government and agency obligations7,173,32Mortgage-backed obligations189,37Domestic equities27,943,66Foreign equities1,593,69Corporate obligations7,477,85	
Investments, at fair value:U.S. Government and agency obligations7,173,32Mortgage-backed obligations189,37Domestic equities27,943,66Foreign equities1,593,69Corporate obligations7,477,85	
U.S. Government and agency obligations7,173,32Mortgage-backed obligations189,37Domestic equities27,943,66Foreign equities1,593,69Corporate obligations7,477,85	48
U.S. Government and agency obligations7,173,32Mortgage-backed obligations189,37Domestic equities27,943,66Foreign equities1,593,69Corporate obligations7,477,85	
Mortgage-backed obligations189,37Domestic equities27,943,66Foreign equities1,593,69Corporate obligations7,477,85	21
Foreign equities1,593,69Corporate obligations7,477,85	
Corporate obligations 7,477,85	60
Corporate obligations 7,477,85	95
	59
Fixed income mutual funds 1,226,86	
Real estate investment funds 6,442,26	
Domestic equity mutual funds 7,629,09	
Foreign equity mutual funds 8,405,78	
Unit investment trusts 6,04	
Total investments 68,087,96	
Total assets 69,788,34	46
LIABILITIES	
Accounts payable 40,09	92
NET POSITION	-
Restricted for pension benefits <u>\$ 69,748,25</u>	54

# City of Venice, Florida Statement of Changes in Fiduciary Net Position Pension Trust Funds For the Year Ended September 30, 2020

	Total Pension Trust Funds
ADDITIONS	
Contributions:	
Employer	\$ 3,688,812
Plan members	151,461
State of Florida (passed through general fund)	426,999
Total contributions	4,267,272
Investment income:	
Net appreciation (depreciation) in fair value of investments	6,330,485
Interest and dividends	1,412,365
Investment income (loss)	7,742,850
Less investment expenses	(335,414)
Net investment income	7,407,436
Total additions	11,674,708
DEDUCTIONS	
Benefit payments	6,013,840
Administrative expense	135,352
Total deductions	6,149,192
Change in net position	5,525,516
Net position restricted for pension benefits at beginning of year	64,222,738
Net position restricted for pension benefits at end of year	\$ 69,748,254



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## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Venice, Florida, (City) have been prepared in conformity with accounting principles generally accepted (GAAP) in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

## 1. The financial reporting entity

The City of Venice, Florida, was established in 1927 as a municipality in the County of Sarasota, Florida, by Chapter 11776, Special Acts of 1925, Extraordinary Session, as amended. The City is functionally organized under a Council-Manager form of government and provides the following services as authorized by its charter: public safety, water and sewer utilities, solid waste collection, public improvements, municipal airport administration, culture-recreation, building and zoning, storm water drainage, and general administrative services.

As required by GAAP, these financial statements present the activities of the City of Venice, Florida. No component units are included in these financial statements, as no entity meets the criteria for inclusion as a component unit.

The Mayor and/or City Council are responsible for appointing members of the Venice Housing Authority. However, the City's accountability for this organization does not extend beyond these appointments.

## 2. Government-wide and fund financial statements

The City's financial statements are prepared using the reporting model specified by GASB. As specified, the Basic Financial Statements (BFS) include both Government-Wide and Fund Financial Statements.

The Government-Wide Financial Statements (GWFS) (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the City. Fiduciary funds are excluded from the GWFS since by definition these are being held for other parties and are not available for the City's operations. The effect of interfund activity has been removed from the GWFS except for quasi-external interfund services provided or used. Internal service fund net revenues/expenses are combined entirely within the governmental activities category.

*Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Government-Wide Statement of Net Position reports all financial and capital resources of the City, excluding those reported in the fiduciary funds. It is displayed in the format of assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources equals net position, with the assets and liabilities shown in order of their relative liquidity.

The Statement of Activities demonstrates the degree to which the direct expenses for a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. The general revenues support the net costs of the functions and segments not covered by program revenues.

The financial transactions of the City are recorded in individual funds. Each fund is accounted for as a separate set of self-balancing accounts. Separate Fund Financial Statements (FFS) are presented for governmental funds, proprietary funds, and fiduciary funds. The emphasis of the FFS is on major funds. As such, the City's major governmental and enterprise funds are presented in separate columns within the FFS. Non-major funds are combined in a single column in the appropriate FFS, and fiduciary funds are shown by type. The City only has one type of fiduciary fund, the pension trust fund.

## 3. Measurement focus, basis of accounting, and financial statement presentation

The GWFS, the proprietary FFS and the fiduciary FFS are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. In enterprise funds, the revenues are from customers. In internal service funds, they are from within the City. Operating expenses for proprietary funds include personnel, professional and contractual services, repair and maintenance, insurance and claims, utilities, depreciation, and other services and charges. All revenues and expenses not meeting the definition of *operating* are reported as nonoperating revenues and expenses.

Governmental FFS are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. This presentation is necessary to demonstrate: (1) legal and debt covenant compliance, (2) the sources and uses of liquid resources, and (3) how the City's actual revenues and expenditures conform to the annual budget. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available, generally, if they are collected within 45 days of the end of the current fiscal period (60 days for sales taxes and grants). Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, pensions, and OPEB, are recorded only when the liability is due.

Taxes, franchise fees, intergovernmental revenues, certain fines and fees, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only at time of receipt.

Because the governmental FFS are presented on a different basis of accounting than the GWFS, a reconciliation is provided immediately following each fund statement. These reconciliations explain the adjustments necessary to convert the governmental FFS into the governmental activities column of the GWFS.

## Major and Nonmajor Funds

GASB sets forth minimum criteria for determination of major funds, i.e., a percentage of assets (plus deferred outflows of resources), liabilities (plus deferred inflows of resources), revenues, or expenditures/expenses of a fund category *and* of the governmental and enterprise funds combined. It also gives governments the option of displaying funds that do not meet this criteria as major funds.

Governmental funds are those through which most of the governmental functions of the City are financed. The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Streets Capital Projects Fund* accounts for the cost of major road and street improvement capital projects. The projects are/were financed by a combination of revenue sources, including bond proceeds, motor fuel taxes, grants, and interest revenues.

*The Buildings and Renovations Capital Projects Fund* accounts for the cost of constructing new City buildings and/or major renovations to existing City buildings. The new public safety building project was recorded in this fund, financed from bond proceeds and related investment earnings.

The *Building Permit Fees Special Revenue Fund* accounts for revenues primarily from building permits, which must be used for enforcing the Florida Building Code under Florida Statute 553.80.

Enterprise Funds are used to account for operations: (1) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered through user charges; or (2) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City reports the following major enterprise funds:

The *Water and Sewer Utility Fund* accounts for the activities associated with providing water and sewer services to the residents of the City. The City operates a sewage collection,

treatment and disposal system, a water treatment plant and distribution system, and a reclaimed water distribution system.

The *Solid Waste Fund* accounts for the activities associated with providing waste collection and disposal services to the residents of the City, as well as recycling collection and processing.

The *Airport Fund accounts* for the activities associated with the operations of the City's municipal airport.

The *Storm Water Drainage Fund* accounts for the activities of the storm water utility, which provides storm water drainage for the City.

Three of the major funds listed above (the *Streets Capital Projects Fund*, the *Building Permit Fees Special Revenue Fund*, and the *Storm Water Drainage Enterprise Fund*) do not meet the threshold to require inclusion as a major fund. However, the City reports these funds as major funds because it believes that the information presented is of significant importance to the public.

Additionally, the government reports the following non-major and other fund types:

*Special Revenue Funds* are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

*Debt Service Funds* are used to account for the accumulation of resources for the payment of principal and interest on governmental debt.

*Capital Project Funds* are used to account for resources restricted for the acquisition or construction of capital projects, and certain other large projects or capital outlay.

*Internal Service Funds* are used to account for services provided to other departments of the City on a cost-reimbursement basis. These include group health and life, workers' compensation, property and liability insurance, employee flexible spending accounts, and fleet replacement.

*Pension Trust Funds* account for the activities of the City's firefighters' and police officers' pension trust funds, which accumulate resources for pension benefit payments to plan members.

## 4. Assets, deferred outflows or inflows of resources, liabilities, and net position/fund balance

## a) Deposits and investments

The City maintains a pool of cash and investments in which each fund participates on a dollar equivalent and transaction basis. Each fund's portion of the pool is reflected in the balance sheets or statements of net position as "pooled cash and investments." Small amounts of cash and certain bond proceeds that are not in the pool, are reported separately

as "other cash" or "other investments." The investments of the pension trust funds are held by an investment custodian selected by the respective pension boards, and therefore are not pooled with other funds of the City.

Investment earnings from the pool are distributed monthly to each fund based upon the fund's average monthly balance within the pool. Funds that borrow from the pool receive a negative earnings allocation.

The City's cash and investment pool includes deposits in local government investment pools, and interest-bearing time deposits with financial institutions who qualify as "authorized depositories" under Florida law. The pension trust funds have broader investment options, including corporate stocks and bonds, mutual funds, real estate securities, and foreign investments.

Investments are reported at fair value, generally using a market approach. The hierarchy used to measure fair value prioritizes the inputs into three categories – level 1, level 2, and level 3 inputs – considering the relative reliability of the inputs, as follows:

Level 1 – Quoted prices in active markets for identical assets or liabilities.

**Level 2** – Inputs other than quoted prices, that are observable, either directly or indirectly.

Level 3 – Unobservable inputs.

The valuations used for the City's (and pension trust fund) investments were obtained through third party custodians. Level 2 market values were determined by the City's investment advisors/custodians using a market approach, and matrix pricing techniques.

## b) Cash and cash equivalents

For purposes of the statement of cash flows, cash and cash equivalents include pooled cash and investments, and other cash.

## c) Receivables and payables

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds (if any), as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that

they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of an allowance for uncollectibles.

## d) Inventories and prepaid items

All inventories are valued at cost (using average cost) in both governmental and proprietary fund types. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments reflect costs applicable to future accounting periods and are recorded as prepaid items (using the consumption method) in both the GWFS and FFS.

## e) Restricted assets

Certain pooled cash and investments are reported as restricted on the statements of net position. Restricted assets in the Airport Fund are from prior airport property sales and are restricted for FAA-approved capital improvements. Restricted assets in the Water and Sewer Utility Fund include capital improvement fees that are restricted to capital expansion, and bond-related accounts. Following are the balances in these accounts at September 30, 2020:

Water and Sewer Utility Fund:	
Sinking Funds	\$ 1,354,133
Debt service reserves	2,261,225
Renewal and replacement fund	1,000,000
Capacity improvement fees	6,891,456
Loan reserve	14,427
Sub-total	11,521,241
Airport Fund:	
Property sales proceeds	2,831,751
Total	\$ 14,352,992

## f) Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (i.e., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the GWFS and the proprietary FFS. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life extending beyond one year. Such assets are recorded at historical cost, or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. When material, interest incurred during the project construction phase for capital assets financed with bond proceeds (in business-type activities and enterprise funds only) is included as part of the capitalized value of the assets constructed. No interest was capitalized in 2020.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	20-50
Building improvements	10-20
Water and sewer systems	10-50
Public domain infrastructure	50
Equipment	3-10

#### g) Deferred outflows and inflows of resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. These deferred outflows represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow (expense) until then. Deferred outflows of resources at September 30, 2020, consist of the following:

Deferred Outflows of Resources:	Florida Retirement System		Firefighters' Police Officers'				
	FRS	HIS	Pension	Pension	OPEB	Total	
Related to pensions							
Employer contributions subsequent							
to measurement date	\$ 525,684	\$ 71,580	\$ -	\$ -	\$ -	\$ 597,264	
Changes in assumptions	4,651,309	679,095	1,030,199	-	-	6,360,603	
Differences between actual and							
expected experience	983,336	258,342	14,205	-	-	1,255,883	
Net difference between projected							
and actual investment earnings	1,529,805	5,042	500,122	-	-	2,034,969	
Changes in proportion differences	1,035,860	753,901	-	-		1,789,761	
	8,725,994	1,767,960	1,544,526		-	12,038,480	
Related to OPEB							
Differences between actual and							
expected experience			-	-	1,364,186	1,364,186	
					1,364,186	1,364,186	
Total	\$ 8,725,994	\$ 1,767,960	\$ 1,544,526	\$ -	\$ 1,364,186	\$13,402,666	

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. These deferred inflows represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow (revenue) until then.

## Deferred inflows of resources at September 30, 2020, consist of the following:

Deferred Inflows of Resources:	Florida Retirement System		Firefighters' Po		Police	Police Officers'					
	F	RS	 HIS	Pe	nsion	Pension		OPEB		Total	
Related to pensions											
Changes in assumptions	\$	-	\$ 367,221	\$	-	\$	-	\$	-	\$	367,221
Differences between actual and											
expected experience		-	4,872		-		-		-		4,872
Net difference between projected											
and actual investment earnings		-	 -		-	2,5	93,382		-		2,593,382
		-	 372,093		-	2,5	93,382		-		2,965,475
Related to OPEB											
Differences between actual and											
expected experience		-	 -		-		-	4	21,917		421,917
		-	 -		-		-	4	21,917		421,917
Total	\$	-	\$ 372,093	\$	-	\$ 2,5	93,382	\$ 4	21,917	\$	3,387,392

#### h) Accounts payable

Accounts payable include trade and contract obligations due shortly after year-end. Accounts payable at September 30, 2020 also includes retainage payable of \$1,298,658.

## i) Compensated absences and other post-employment benefits (OPEB)

It is the government's policy to permit employees to accumulate earned but unused vacation, sick pay, and other employee benefit amounts. These amounts are accrued when incurred in the GWFS and proprietary FFS. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

OPEB refers to postemployment benefits other than pension benefits and includes postemployment healthcare benefits and life insurance. Like pensions, OPEB arises from an exchange of salaries and benefits for employee services rendered and constitute part of compensation for those services. These amounts are accrued when incurred in the GWFS and proprietary FFS.

## j) Long-term obligations

In the GWFS and proprietary FFS, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bonds payable are reported together with unamortized bond premiums or discounts. These premiums and discounts are then amortized over the life of the bonds using the effective interest method. Debt issuance costs are recognized as an expense in the period incurred.

In the governmental FFS, the face amount of new debt issued and any related premium, are reported as other financing sources while discounts are reported as other financing uses. Debt issuance costs are reported as debt service expenditures in the period incurred.

## k) Net Pension Liabilities and Pension Cost

In the GWFS and proprietary FFS, net pension liabilities (NPL) represent the unfunded balance of the City's two single employer pension plans (the Firefighters' Pension Trust Fund and the Police Officers' Pension Trust Fund), *plus the City's proportionate share of* the unfunded balance of the Florida Retirement System (FRS), the cost-sharing retirement system in which the City participates. These unfunded balances are considered obligations of the employer (the City). They represent the present value of projected benefit payments attributed to services through the measurement date *less* the balance of plan investments at that date. In the case of the City's two single employer plans, the measurement date is the same as the City's year-end. In the case of the FRS, the measurement date coincides with the FRS June 30 fiscal year, three months prior to the City's year-end.

In the governmental FFS, pension cost (expenditure) is the actuarially determined required contribution to each plan (or the amount actually contributed, if greater). In the GWFS and the proprietary FFS, pension cost is on the full *accrual* basis, and therefore includes the current year adjustments to the NPL, as well as the current year changes in deferred outflows and inflows of resources related to pensions, discussed above. Total pension cost (expense) – all plans was \$11,085,490 for 2020.

## **I)** Fund Balance and Net Position

In the FFS, governmental funds classify *fund balance* in a hierarchy based primarily on the extent to which constraints have been placed on the spending of the fund revenues. Fund balances are reported in governmental FFS in the following classifications:

- *Nonspendable fund balance* Represents fund balance that is either (a) not in a spendable form (such as inventory and prepaid items) or (b) legally or contractually required to be maintained intact, such as an endowment.
- *Restricted fund balance* Consists of amounts that can be spent only for the specific purposes stipulated by law, or by the external providers of those resources (such as grantors, bondholders), or by the City as a result of enabling legislation.
- *Committed fund balance* Represents amounts constrained to specific purposes based on a formal action (ordinance) of the highest level of decision-making authority (the City Council). When reported as committed, the amounts will only be able to be used for a *different* purpose if the City Council removes or changes the constraint with a similar formal action (ordinance).
- Assigned fund balance Amounts represent the intended use by the City Council or its designee. (To date, the City Council has not designated such by an individual or body for this purpose). To fall into this category, the purpose of the assignment must be narrower than the purpose of the fund itself. Formal action is *not* necessary to impose, modify, or remove a constraint in this category. Additionally, this category is used to reflect the appropriation of existing fund balance to eliminate a projected deficit in the subsequent years' budget. It is also used for residual balances in special revenue, debt service, and capital projects funds.

• *Unassigned fund balance* – Represents the residual fund balance in the general fund, i.e., all amounts that have not been classified in the previous four categories. This category is also appropriate for deficit fund balances in other governmental funds, when applicable.

In the GWFS and the proprietary FFS, *net position* is displayed in three components: (1) net investment in capital assets, (2) restricted, and (3) unrestricted. Net investment in capital assets is the book value of capital assets reduced by the outstanding principal balance of related debt. Restricted net position represents net assets (reduced by related debt) where constraints were placed on their use that are either: (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (2) imposed by law through constitutional provisions or enabling legislation. Unrestricted net position is the remainder of net position.

The City has a Fund Balance and Reserve Policy that states that it "will strive to maintain" an unassigned fund balance in the General Fund and Building Permit Fund equivalent to three months' operating expenditures (25%), and an unrestricted net position of four months' operating expenses (33%) in each of the four enterprise funds. The policy requires that a replenishment plan be established when the balances fall below these targets.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance/net position are available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned and finally unassigned funds as needed, unless the City Council has provided otherwise.

## **5.** Accounting estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America as applied to governmental entities requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements. Actual results could differ from these estimates.

## NOTE B – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## **Budgetary information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds (except see below). Certain unexpended, encumbered amounts are automatically carried over to the subsequent year, and do not require re-appropriation.

Not later than two months prior to the end of the fiscal year, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing October 1. The operating

budget includes proposed expenditures and the means of financing them, by fund. The Council holds public hearings to obtain taxpayer comments and a final budget must be prepared and adopted by October 1, through the passage of an ordinance.

The appropriated budget is prepared by fund, function, and department. The City Manager has the authority to make line item transfers within fund budgets. Transfers of appropriations between funds require the approval of Council. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. The City Council can amend the budget as necessary throughout the year by adopting an amending ordinance in the same manner as the original budget adoption. The Council made three supplementary budgetary appropriations during the current year.

Encumbrance accounting is employed in governmental funds. Encumbrances (i.e., purchase orders, contracts) outstanding at year end, which are payable from restricted or committed resources, are included in that same category of fund balance. Encumbrances payable from assigned or unassigned resources, are classified as committed in the fund balance section of the governmental balance sheets.

## **Deficit Fund Balance of Individual Funds**

No funds reported deficit fund balances or total net position at September 30, 2020.

## **Funds Where Expenditures Exceeded Appropriations**

No funds reported expenditures over budget for the year ended September 30, 2020.

## **Unbudgeted Funds**

The Tree Mitigation special revenue fund was not budgeted in 2020, its first year.

## NOTE C – DEPOSITS AND INVESTMENTS

Municipalities in Florida are required by Chapter 280 of the Florida statutes (the Security for Public Deposit Act), to generally limit deposits of operating funds to financial institutions which are "qualified public depositories" (QPD's) as defined in that statute. QPD's are required to collateralize these public deposits with federal depository insurance, eligible securities, or a surety bond having an aggregate value at least equal to the amount of the deposits. Any loss to the City on these deposits would be covered by the depository insurance, sale of the securities pledged as collateral, if necessary, and assessments against other similar QPD's, if necessary.

The City's investment guidelines have been defined in a written investment policy, approved by the City Council. The policy applies to the cash and investment pool, and to all funds of the City, except the pension trust funds. Following is a list of authorized investments under the policy, and portfolio concentration limits by investment type:

	Maximum
Authorized Investments	Concentration
Qualified intergovernmental investment pool	100%
U.S. government securities	100%
Specific U.S. government agency securities	80%
Time and savings accounts in QPD's	85%
Certain repurchase and reverse repurchase agreements	30%
Highest-rated, registered money market funds	100%
Bankers acceptances	10%
State or local government obligations	30%

At September 30, 2020, the City had the following deposits and investments:

	Market		
Investment Type	 Value		
Pooled cash and investments:			
Deposits			
Financial institutions	\$ 5,866,477		
Bank money market accounts	 20,370,501		
Total deposits	 26,236,978		
		Weighted Average	Hierarchy
Investments		Maturity	Level
Florida Surplus Asset Fund Trust:			
FL SAFE Stable NAV Fund	20,348,030	54 days	Not applicable
FL SAFE Variable NAV Fund	19,678,027	Not applicable	Not applicable
State Board of Administration - PRIME	 44,365,910	48 days	Not applicable
Total investments	 84,391,967		
Total pooled cash and investments	 110,628,945		
Other Cash and Investments:			
Petty cash	\$ 14,550		
Financial institutions	16,933		
Florida Surplus Asset Fund Trust:			
FL SAFE Stable NAV Fund	797,743	54 days	Not applicable
State Board of Administration - PRIME	2	48 days	Not applicable
Total other cash and investments	 829,228	-	
Total - City	\$ 111,458,173		

Money Market accounts are held at local financial institutions, and are available for immediate withdrawal, with no restrictions.

The Florida Surplus Asset Fund Trust (FL SAFE) is a local government investment pool that serves the cash management needs of governments in Florida. FL SAFE is organized pursuant to Florida Statutes (FS) 163.01, is an authorized investment under FS 218.415, and invests according to the provisions of its Permitted Investments as listed in the Indenture of Trust. The Indenture of Trust provides for the creation of multiple separate investment portfolios called "Series" within the FL SAFE and sets forth the manner in which the Series can be created and managed. Currently, FL SAFE includes a liquid stable net asset value \$1.00 fund (Stable NAV), a variable net asset value fund (Variable NAV) and one or more Term Series portfolios, as may be established from time to time. FL SAFE is governed by a Board of Trustees consisting of representatives from its local government members (the City Finance Director is a member of the Board). The Administrator is Florida Management and Administrative Services, LLC, and the Investment Advisor is Prudent Man Advisors, Inc.

The FL SAFE Stable NAV Fund is a liquid money market-like investment rated AAAm by Standard & Poor's. The fund invests in high-quality fixed income investments with a weighted average maturity of less than 60 days. It seeks to maintain, but does not guarantee, a constant net asset value at \$1.00 per share. The FL SAFE Variable NAV Fund invests in high-quality fixed income investments with an average maturity of about one year. It is rated AAAf/S1 by Standard & Poor's.

Florida PRIME is administered by the Florida State Board of Administration (SBA) and managed by professional money managers. Florida PRIME invests exclusively in short-term, high-quality fixed income securities rated in the highest short-term rating category by one or more nationally recognized statistical rating agencies, or securities of comparable quality. Florida PRIME has a Standard & Poor's rating of AAAm.

The City has no unfunded commitments to either the FL SAFE or Florida PRIME, and is allowed daily redemptions and investments with a 1-day minimum holding period.

Following is a discussion of the various risks applicable to the City's investments (excluding the pension trust funds), and how the City responds to those risks.

*Interest Rate Risk* – Interest rate risk exists when changes in interest rates could adversely affect an investment's fair value. When interest rates rise, the value of fixed rate securities fall. The City manages its exposure to declines in fair market values by reducing the weighted average maturity of its investment portfolio during periods of rising interest rates. In addition, unless matched to a specific cash flow, the City does not invest in securities maturing more than five years from date of purchase. Finally, the City uses a one-year treasury bond benchmark rate to measure performance.

*Credit risk* – Credit quality risk results from potential default of investments that are not financially sound. The City assures the credit quality of its portfolio by investing in state-approved investment pools and U.S. government/agency securities. In addition, the investment policy requires specific ratings for investments in money market funds, bankers' acceptances, and state/local government obligations.

*Custodial Credit Risk* - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City's investment policy generally requires independent third party custodians, and for investments to be held in the city's name.

*Concentration of Credit Risk* – Concentration of credit risk is the risk of loss attributable to the dollar amount of investments with a single issuer. The table above shows the maximum portfolio concentration by investment type. With the exception of the U.S. government securities, each investment type is then further diversified by issuer.

*Foreign Currency Risk* – Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The City's investment policy limits investments to domestic securities.

## Firefighters' and Police Officers' Pension Trust Funds

The Pension Boards of Trustees (the Boards) of the Firefighters' and Police Officers' Pension Trust Funds (the Funds) have each adopted Investment Policy Statements that are required to be followed by the professional investment managers that select the Funds' investments. These managers select specific investments within the authorized categories and asset allocation ranges established by the Boards. Certain investments require specific Board approval.

## **Authorized Investments**

Authorized investments for both Funds include the following:

- Equities traded on a national exchange or electronic network, but not more than 5% of Fund assets in any one company,
- Fixed income securities with at least 85% having a minimum rating of investment grade or higher as reported by a major credit rating service, but not more than 3% of Fund assets in bonds issued by any single corporation,
- Real estate investments managed by experienced and qualified professional real property investment managers,
- Money market funds or STIF options with a minimum rating of A1/P1 or equivalent, by a major credit rating service,
- Pooled funds, such as Board approved mutual funds, commingled funds, and exchange-traded funds, limited partnerships, and private equity,
- Board approved group trusts meeting the requirements of Internal Revenue Service Revenue Ruling 81-100, or successor rulings.

#### **Investment Objectives**

The general investment objective for both Funds is to obtain a reasonable rate of return commensurate with the Prudent Investor Rule and any other applicable statutes or ordinances. Specific investment performance objectives include the following:

- The performance of the various asset classes in the portfolio will be compared to specified benchmarks on three and five-year rolling averages,
- On a relative basis, it is expected that the total portfolio will rank in the top 40<sup>th</sup> percentile of the appropriate peer universe over three and five-year time periods, and
- On an absolute basis, the total portfolio return will equal or exceed the actuarial earnings assumption (6.75%) and provide inflation protection by meeting Consumer Price Index plus 3%.

## **Target Allocations**

The following is the policy's target allocation and allocation range:

	Firefi	ghters	Police	Officers
	Target		Target	
Asset Class	Allocation	Range	Allocation	Range
Domestic equity	45%	40% - 60%	50%	40% - 70%
International equity	15%	10% - 20%	15%	5% - 20%
Broad market fixed income	25%	20% - 30%	25%	20% - 40%
Global fixed income	5%	0% - 10%	-	-
Real estate	10%	0% - 15%	10%	0% - 15%
Total	100%		100%	

There are other performance objectives written into the Investment Policy Statement for each of the above categories.

#### **Portfolio Composition**

Investments are held by the Funds' custodians, trust companies having trust powers in the State of Florida. Investments in the Fund are reported at fair value. Level 2 hierarchy market values were determined by the custodians using a market approach, and matrix pricing techniques. Investment transactions are recognized on the trade date.

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			Weighted Avg	Hierarchy
Investment Type	Fair Value		Maturity (Yrs)	Level
U. S. Government & agency obligations	\$	3,761,209	1.98	1
Mortgage-backed obligations		8,393	4.92	2
Corporate obligations		2,567,999	6.00	2
Total fair value		6,337,601		
Investments not subject to risk disclosures:				
Fixed income mutual funds		1,226,861		1
Domestic equities		5,234,335		1
Foreign equities		227,619		1
Domestic equity mutual funds		7,629,098		1
Real estate investment fund		2,717,492		Not Applicable
Foreign equity mutual fund		4,090,453		1
Partnerships		1,454		1
Total investments	\$	27,464,913		

As of September 30, 2020, the Firefighters' Pension Trust Fund had the following investments:

The U.S. Government and agency obligations shown above were rated Aaa by Moody's Investor Services at September 30, 2020, and AA+ by Standard and Poor's. The mortgage-backed securities were not rated. The corporate obligations in the year-end portfolio were rated A1 to A3 by Moody's Investor Services (except securities totaling \$355,000 were not rated) and AA- to BBB+ by Standard and Poor's (except securities totaling \$895,000 were not rated).

The real estate investment fund has no unfunded commitments at September 30, 2020. The redemption frequency is quarterly and requires 10 days' notice. The fund is valued at the net asset value (NAV) of units held at the end of the period based upon the fair value of the underlying investments.

At September 30, 2020, the Police Officers' Pension Trust Fund had the following investments:

		Weighted Avg	Hierarchy
Investment Type	 Fair Value	Maturity (Yrs)	Level
U. S. Government & agency obligations	\$ 3,412,112	2.92	1
Mortgage-backed obligations	180,986	13.57	2
Corporate obligations	 4,909,860	8.12	2
Total fair value	8,502,958		
Investments not subject to risk disclosures:			
Domestic equities	22,709,325		1
Foreign equities	1,366,076		1
Real estate investment fund	3,724,772		Not Applicable
Foreign equity mutual fund	4,315,331		1
Partnerships	 4,594		1
Total investments	\$ 40,623,056		

The U.S. Government and agency obligations shown above were rated Aaa by Moody's Investor Services at September 30, 2020, and AA+ by Standard and Poor's (with one security at a par amount of \$205,000 not rated by Moody's). The mortgage-backed securities were not rated. The corporate obligations in the year-end portfolio were rated A1 to A3 by Moody's Investor Services (except securities totaling \$915,000 were not rated) and AA to BBB+ by Standard and Poor's (except securities totaling \$1,085,000 were not rated).

The real estate investment fund has no unfunded commitments at September 30, 2020. The redemption frequency is quarterly and requires 30 days' notice. The fund is valued at the NAV of units held at the end of the period based upon the fair value of the underlying investments.

#### **Investment Risks**

The Investment Policy Statements adopted by the Funds do not further address how the Funds manage interest rate risk, credit risk, custodial credit risk, concentration of credit risk, or foreign currency risk. The Funds use investment performance monitors and independent third party custodians, and require investments be held in the Funds' name. Acquisitions of foreign investments are denominated in US dollars.

## NOTE D – PROPERTY TAX

Property taxes are levied on November 1 of each year on real and personal property located within the City. Property taxes are based on the assessed values determined by the Sarasota County Property Appraiser as of the prior January 1, and millage rates approved by the City Council during the annual budget process. The State of Florida permits the City to levy taxes for the general fund of up to 10 mills annually. For the 2020 fiscal year, the City levied taxes of 3.700 mills for the general fund and an additional 0.620 mills for debt service on general obligation bonds.

The Sarasota County Tax Collector bills and collects property taxes on behalf of the City. Taxes are due and payable upon receipt of the notice of levy, no later than March 31. Taxes become delinquent on April 1. If still unpaid on May 31, a lien is placed on the property and a related tax certificate is offered for sale at public auction. Any proceeds from the auction are remitted to the City in June.

Property tax revenues are recognized in the fiscal year they are levied. Receivables are not recorded for delinquent taxes, as the amount is not considered significant.

The property tax calendar is as follows:

July 1	Assessment roll validated.
September 30	Millage resolution approved.
October 1	Beginning of fiscal year for which tax is to be levied.
November 1	Tax bills rendered and due.
November 1 – March 31	Property taxes due with various discount rates.
April 1	Taxes delinquent.
May 31	Tax certificates sold by County.

### **Property Tax Abatements**

In 2010, the City established economic development policy guidelines governing the granting of ad valorem tax exemptions to qualifying businesses.

Two businesses currently receive partial property tax exemptions under the program. For 2020, property taxes totaling \$35,161 were abated on property valued at \$9.2 million.

## **NOTE E – CAPITAL ASSETS**

Capital asset activity for governmental activities for the year ended September 30, 2020, was as follows:

#### **Governmental activities:**

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Capital assets not being depreciated:				
Land	\$ 15,585,404	\$ -	\$ -	\$ 15,585,404
Construction in progress	4,903,809	19,318,655	(17,401,159)	6,821,305
Total capital assets not being depreciated	20,489,213	19,318,655	(17,401,159)	22,406,709
Other capital assets:				
Buildings	21,169,641	13,794,778	(996,207)	33,968,212
Other improvements	23,845,569	1,092,463	(41,632)	24,896,400
Machinery and equipment	19,533,390	6,216,562	(314,101)	25,435,851
Infrastructure	51,448,665	2,078,506	-	53,527,171
Total other capital assets - at cost	115,997,265	23,182,309	(1,351,940)	137,827,634
Less accumulated depreciation for:				
Buildings	9,191,320	586,854	(203,392)	9,574,782
Other improvements	12,320,734	980,441	(8,326)	13,292,849
Machinery and equipment	12,183,806	1,497,034	(314,101)	13,366,739
Infrastructure	21,173,180	1,627,293	-	22,800,473
Total accumulated depreciation	54,869,040	4,691,622	(525,819)	59,034,843
Governmental activities capital assets, net	\$ 81,617,438	\$ 37,809,342	\$(18,227,280)	\$101,199,500

Depreciation expense was charged to functions/programs of the governmental activities as follows:

Governmental activities:	
General government	\$ 654,861
Information services	101,494
Parks and recreation	828,367
Police	344,458
Fire	428,926
Public works	2,333,516
Total governmental activities depreciation expense	\$ 4,691,622

Capital asset activity for business-type activities for the year ended September 30, 2020, was as follows:

## **Business-type activities:**

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Capital assets not being depreciated:				
Land	\$ 2,628,498	\$ -	\$ -	\$ 2,628,498
Construction in progress	4,559,194	14,369,553	(7,139,459)	11,789,288
Total capital assets not being depreciated	7,187,692	14,369,553	(7,139,459)	14,417,786
Other capital assets:				
Buildings	11,918,717	148,053	-	12,066,770
Other improvements	135,378,580	4,622,386	-	140,000,966
Machinery and equipment	14,663,277	326,582	(1,733,186)	13,256,673
Infrastructure	71,520,707	5,643,204	-	77,163,911
Total other capital assets - at cost	233,481,281	10,740,225	(1,733,186)	242,488,320
Less accumulated depreciation for:				
Buildings	6,400,318	266,744	-	6,667,062
Other improvements	62,187,218	5,593,247	-	67,780,465
Machinery and equipment	11,067,014	764,284	(1,733,186)	10,098,112
Infrastructure	23,502,717	1,270,233	-	24,772,950
Total accumulated depreciation	103,157,267	7,894,508	(1,733,186)	109,318,589
Business-type activities capital assets, net	\$ 137,511,706	\$ 17,215,270	\$ (7,139,459)	\$ 147,587,517

Depreciation expense was charged to functions/programs of the business-type activities as follows:

Business-type activities:	
Water and sewer utility	\$ 5,336,070
Solid waste	64,994
Airport	2,049,010
Storm water drainage	 444,434
Total business-type activities depreciation expense	\$ 7,894,508

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## **Commitments**

Commitments for uncompleted construction projects/capital purchases at September 30, 2020 consist of the following:

consist of the following.						
	Amounts	Е	xpended to	F	Remaining	Other
Fund	 Authorized		Date	Er	ncumbered	 Committed
Governmental Funds:						
Major Funds:						
General	\$ 53,449	\$	-	\$	8,449	\$ 45,000
Capital projects - Streets	4,068,784		3,916,417		152,367	-
Capital projects - Buildings & Renov.	764,125		560,945		203,180	-
Special revenue - Building Permits	4,972,794		801,325		4,171,469	-
Non-Major Funds:						
Special rev Boat Registration Fees	164,340		64,340		-	100,000
Special rev Handicap Parking Fines	117,500		-		-	117,500
Capital projects - General	160,781		28,228		47,259	85,294
Capital projects - One Cent Sales	8,044,740		1,450,049		6,594,691	-
Enterprise Funds:						
Major Funds:						
Water and Sewer Utility	31,738,099		11,425,689		8,344,601	11,967,809
Airport	2,374,295		363,599		1,057,808	952,888
Internal Service Funds:						
Fleet Replacement	 1,228,769		-		1,228,769	 -
Total	\$ 53,687,676	\$	18,610,592	\$ 2	21,808,593	\$ 13,268,491
		-		-		

The above amounts represent construction commitments/capital purchases that have been encumbered or otherwise committed within the City's accounting records and do not require further spending authorization. Additional amounts totaling \$116,284 in the General Fund have also been encumbered, and are reported as committed fund balance at September 30, 2020. Non-construction related encumbrances city-wide are as follows:

	А	Additional	
	Enc	umbrances	
Governmental Funds:			
Major Funds:			
General	\$	116,284	
Building Fund		71,531	
Enterprise Funds:			
Major Funds:			
Water and Sewer Utility		860,587	
Storm Water Drainage		188,045	
Total	\$	1,236,447	
Building Fund Enterprise Funds: <i>Major Funds:</i> Water and Sewer Utility Storm Water Drainage	\$	71,531 860,587 188,045	

### NOTE F – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances at September 30, 2020, is as follows:

#### **Due to/from other funds:**

Due to and due from other funds, are short-term loans usually to cover a temporary cash deficit in a fund. This may occur when a fund has made grant-related expenditures and is waiting on reimbursement, or for other reasons. There were no interfund short-term loans outstanding at September 30, 2020.

#### **Interfund Transfers:**

Following is a table of interfund transfers during the year ended September 30, 2020, with the purpose noted by numerical reference to the above listing:

					Tr	ansfers In				
	General Fund		Streets Fund	_	Ren	Beach ourishmen Fund	t	Internal Service Funds	_	Totals
Transfers Out:										
Major Governmental Funds:										
Building Permits	\$ 391,451	(2)	\$ -		\$	-		\$ -		\$ 391,451
Non-major Governmental Funds:										
Motor Fuel Tax Fund	830,194	(1)	501,677	(1)		-		-		1,331,871
One Cent Voted Sales Tax	-		-			250,000	(1)	-		250,000
Water & Sewer Utilities Fund	1,703,400	(2)	-			-		251,285	(3)	1,954,685
Solid Waste Fund	553,166	(2)	-			-		-		553,166
Airport Fund	290,979	(2)	-			-		20,000	(3)	310,979
Storm Water Drainage Fund	254,965	(2)	-			-		35,000	(3)	289,965
Internal Service Funds	-		-			-		15,000	(4)	15,000
Totals	\$ 4,024,155		\$ 501,677	-	\$	250,000		\$ 321,285		\$ 5,097,117

Transfers are used for the following purposes:

- (1) to move restricted revenues from the funds where they are deposited to the funds where they are budgeted for expenditure,
- (2) to move indirect costs (administrative charges) from the user departments to the general fund,
- (3) to move funds from user departments to the fleet services fund for the city's fleet replacement program and associated costs,
- (4) to provide fund working capital.

## NOTE G – LONG-TERM LIABILITIES

Long-term liability activity for the year ended September 30, 2020, was as follows:

					Amounts
	Beginning			Ending	Due Within
Governmental activities:	Balance	Additions	(Reductions)	Balance	One Year
General obligation bonds payable	\$ 34,515,000	\$ 3,482,000	\$ (4,810,000)	\$ 33,187,000	\$ 1,390,000
Unamortized bond premium	1,312,994	-	(252,686)	1,060,308	-
Notes payable	250,000	-	(100,000)	150,000	150,000
Lease-purchase obligation	-	1,400,720	-	1,400,720	263,873
Net pension liabilities:					
FRS and HIS	19,909,427	5,313,515	-	25,222,942	-
Firefighters' Pension	16,378,474	1,384,780	-	17,763,254	-
Police Officers' Pension	5,761,135	-	(2,278,441)	3,482,694	-
Compensated absences	1,203,613	973,764	(681,102)	1,496,275	748,138
Total OPEB liability	9,210,916	188,997		9,399,913	
Totals	\$ 88,541,559	\$ 12,743,776	\$ (8,122,229)	\$ 93,163,106	\$ 2,552,011
<b>Business-type activities:</b>					
Revenue bonds	\$ 32,120,000	\$ -	\$ (1,035,000)	\$ 31,085,000	\$ 1,080,000
Unamortized bond premium	1,635,217	-	(91,142)	1,544,075	-
Notes payable	5,290,813	1,616,322	(433,854)	6,473,281	644,620
Net pension liabilities:	- , ,	y y -	( ) )	- , - , -	
FRS and HIS	5,550,199	1,235,670	-	6,785,869	-
Compensated absences	431,518	392,382	(329,081)	494,819	247,409
Total OPEB liability	1,619,085	33,222		1,652,307	-
Totals	\$ 46,646,832	\$ 3,277,596	\$ (1,889,077)	\$ 48,035,351	\$ 1,972,029

In governmental activities, payments on bonds payable are made by the debt service fund, payments on notes payable are made by the One Cent Voted Sales Tax special revenue fund, and payments on lease-purchase obligations are made by the General Fund. The compensated absences, net pension liabilities, and total OPEB liability attributed to the governmental activities, will be liquidated by the General Fund.

On February 7, 2020 the City issued a Recreation Capital Improvement General Obligation Refunding Bond, Series 2020, in the par amount of \$3,482,000, to current-refund the remaining principal outstanding on the City's Recreation Capital Improvement General Obligation Refunding Bond, Series 2014, also \$3,482,000. The City achieved a gross debt service savings on the transaction of \$124,744 and a net present value savings of \$110,067 (after issuance costs of \$44,000).

The City's bonds and notes payable are described further in the tables on the following pages.

## **Description of Debt**

Governmental Activities:	Principal Outstanding	Unamortized Premium
\$3,482,000 Recreation Capital Improvement General Obligation Refunding Bond, Series 2020. Issued at par. Interest is payable semi-annually on February 1 and August 1 at 2.09%, with principal due in annual installments of \$470,000 - \$527,000 beginning February 1, 2021 through February 1, 2027. The full faith, credit and taxing power of the City are pledged for the full and prompt payment of the principal and interest on the Bonds. Purpose: Refunding of 2014 Bonds (original purpose: construct a park, beach renourishment, community center improvements, and fishing pier).	\$ 3,482,000	\$ -
\$15,420,000 General Obligation Bonds (Public Safety Improvements), Series 2017. Issued at par plus a net premium of \$578,246. Interest is payable semi-annually on February 1 and August 1 at coupon rates varying from 3.0% to 5.0% (all-in true interest cost is 3.36%), with principal due in annual installments of \$130,000 - \$815,000 beginning February 1, 2018 through February 1, 2047. The full faith and credit and taxing power of the City are pledged for the full and prompt payment of the principal and interest on the Bonds. Purpose: financing the costs of certain public safety-related capital improvements.	14,705,000	301,741
\$16,725,000 General Obligation Bonds (Transportation Improvements), Series 2017. Issued at par plus a net premium of \$1,272,715. Interest is payable semi-annually on February 1 and August 1 at coupon rates varying from 2.0% to 5.0% (all-in true interest cost is 3.19%), with principal due in annual installments of \$565,000 - \$1,170,000 beginning February 1, 2018 through February 1, 2037. The full faith and credit and taxing power of the City are pledged for the full and prompt payment of the principal and interest on the Bonds. Purpose: financing the costs of certain road and transportation-related capital improvements. <b>Total Governmental Activities - General Obligation Bonds</b>	15,000,000 \$ 33,187,000	758,567 \$ 1,060,308
<b>Revenue Note:</b> \$350,000 loan from a commercial establishment for a City Parking Lot Addition adjacent to the establishment. Loan is to be repaid, without interest, in three annual "credits" against certain lease payments regularly received by the City from Lendor. The credits are in specified amounts beginning March 1, 2019.	\$ 150,000	\$ -
<b>Lease-Purchase Obligation:</b> \$1,400,720 lease-puchase of 4 Braun ambulances, 8 Lifepak monitors and 8 med vaults. Lease payments are \$305,785 annually each November 1 for five years, beginning November 1, 2020, including interest at 2.99%. Titles transfer to the City at the end of the lease.	\$ 1,400,720	\$ -

Business-Type Activities:		Principal outstanding		namortized Premium
<b>Revenue Bonds:</b> \$20,770,000 Utility System Revenue Bonds, Series 2012. Issued at par plus a net premium of \$861,381. Interest is payable semi-annually on December 1 and June 1 at coupon rates varying from 2.0% to 5.0% (all-in true interest cost is 3.37%), with principal due in annual installments of \$375,000 - \$1,135,000 beginning December 1, 2013 through December 1, 2042. The Bonds are secured by a senior lien on water and sewer revenues. Purpose: finance cost of design, permitting, acquisition, construction, and reconstruction of water and sewer capital projects.	\$	17,840,000	\$	638,857
\$15,355,000 Utility System Revenue Bonds (Green Bonds) Series 2015. Issued at par plus a net premium of \$1,248,576. Interest is payable semi- annually on December 1 and June 1 at coupon rates varying from 2.0% to 5.0% (all-in true interest cost is 3.23%), with principal due in annual installments of \$490,000 - \$1,080,000 beginning December 1, 2016 through December 1, 2035. The Bonds are secured by a senior lien on water and sewer revenues on a parity with the Series 2012 Bonds (above) and the Series 2013 Note (below). Purpose: finance cost of acquisition, construction, and equipping of various water and sewer capital improvements.		13,245,000		905,218
Total Business-Type Activities - Revenue Bonds	\$	31,085,000	\$	1,544,075
<b>Revenue Notes:</b> \$4,157,000 Utility System Revenue Refunding Note, Series 2013. Issued at par. Interest and principal are payable semi-annually with interest at 1.65% and principal due in installments of \$183,000 - \$214,000 through August 15, 2023. The Note is secured by a senior lien on water and sewer revenues on a parity with the Series 2012 and 2015 Bonds (above). Purpose: Refunding of Series 2001 & Series 2002 SRF Loans, plus costs of issuance (original projects were wastewater re-use, utility upgrades and improvements).	\$	1,256,000	\$	_
Up to \$8,449,718 State Revolving Fund (SRF) Construction Loan #DW 580430 from State of Florida Department of Environmental Protection (FDEP). Draws are permitted as eligible project costs are incurred. Repayment is in 40 equal semi-annual payments beginning April 15, 2021 through October 15, 2040 including interest at a blended rate of 1.11%. The Note is secured by a junior lien on water and sewer revenues on a parity with other SRF Loans. Purpose: Qualified drinking water supply and distribution projects. Balance represents draws, fees, and accrued interest to date.		4,364,530		-
\$587,140 SRF Construction Loan #WW 580440 from FDEP. Repayment is in 40 equal semi-annual payments beginning July 15, 2018 through January 15, 2038 with no interest. The Note is secured by a junior lien on water and sewer revenues on a parity with other SRF Loans. Purpose: Qualified reclaimed water distribution projects.		504,948		-
Up to \$627,785 SRF Construction Loan #SW 580460 from FDEP. Draws are permitted as eligible project costs are incurred. Repayment is in 40 equal semi- annual payments beginning June 15, 2021 through December 15, 2040 including interest at a blended rate of .76%. The Note is secured by a lien on storm water revenues. Purpose: Live Oak stormwater project. Balance		247.000		
represents draws, fees, and accrued interest to date. Total Business-Type Activities - Revenue Notes	\$	<u>347,803</u> 6,473,281	\$	
/ <b>r</b>	Ψ	0,110,201	4	

#### **Debt Maturity**

Debt service requirements at September 30, 2020 were as follows:

	Governmental Activities									
Year Ended		Bonds	Paya	ble		Notes/Leases Payable				
September 30,		Principal	Interest			Principal		Interest		
2021	\$	1,390,000	\$	1,180,449	\$	413,873	\$	41,912		
2022		1,435,000		1,128,174		271,769		34,016		
2023		1,495,000		1,068,892		279,900		25,885		
2024		1,550,000		1,007,026		288,276		17,509		
2025		1,625,000		942,274		296,902		8,883		
2026-2030		7,437,000		3,756,090		-		-		
2031-2035		7,715,000		2,424,665		-		-		
2036-2040		5,350,000		1,202,795		-		-		
2041-2045		3,585,000		579,538		-		-		
2046-2047		1,605,000		54,591		-		-		
Totals	\$	33,187,000	\$	13,344,494	\$	1,550,720	\$	128,205		

**Business-Type Activities** 

Year Ended	Bonds Payable			Notes Payable *				
September 30,	Pr	incipal	Interest			Principal		nterest
2021	\$	1,080,000	\$	1,173,875	\$	440,854	\$	19,033
2022		1,130,000		1,121,875		446,854		12,210
2023		1,180,000		1,077,050		454,854		5,280
2024		1,225,000		1,026,600		28,854		-
2025		1,290,000		963,725		28,854		-
2026-2030	,	7,320,000		3,963,600		144,271		-
2031-2035	1	8,765,000		2,516,131		144,271		-
2036-2040		5,810,000		1,080,959		72,136		-
2041-2043		3,285,000		181,522		-		-
2046-2047	\$ 3	1,085,000	\$	13,105,337	\$	1,760,948	\$	36,523

\* Debt service on the SRF Note #DW580430 and SRF Note #SW580460 is not included above because the loans are not fully drawn. If/when the entire loan #DW580430 is drawn, repayments will begin on April 15, 2021 at \$236,194 semi-annually. If/when the entire loan #SW580460 is drawn, repayments will begin on June 15, 2021 at \$16,945 semi-annually.

### **Pledged Revenues**

The City has pledged future water and sewer utility net revenues toward the repayment of its water and sewer bonds and notes. Net revenues are defined in the bond/note resolutions, and include certain gross revenues, less operating costs (excluding depreciation) of the City's Water and Sewer Utility Fund. Following is information related to these pledged revenues as of September 30, 2020:

					Percentage
		Total	Current Year		of Revenues
	Revenue	Principal	Principal		to Principal
	Pledged	and Interest	and Interest	Current Year	and Interest
Pledged Revenue	Through	Outstanding	Paid	Net Revenues	Paid
Water/sewer net revenues	2043	\$ 45,987,808	\$ 2,718,994	\$ 14,661,589	539.2%

#### **Conduit Debt**

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

During fiscal year 2016 the City issued \$3,850,000 Florida Educational Facilities Revenue Refunding Bonds (Island Village Montessori Charter School Project), Series 2016. The principal amount payable at September 30, 2020 is \$2,941,399.

During fiscal year 2020 the City issued \$17,330,000 Retirement Community Revenue Improvement Bonds (Village on the Isle Project), Series 2019. The principal amount payable at September 30, 2020 is \$17,330,000.

#### **Subsequent Event**

Subsequent to year-end, on December 9, 2020, the City issued \$17,750,000 par amount of Taxable Utility System Refunding Revenue Bonds, Series 2020, to advance refund the remaining principal outstanding on the City's Utility System Refunding Revenue Bonds, Series 2012. The City achieved a net present value savings on the transaction of \$1.3 million.

## NOTE H – EMPLOYEE RETIREMENT SYSTEMS

The City maintains two single-employer, public employee retirement systems. Assets are held separately from other City funds and may be used only for the payment of benefits to the members of the respective plans. Each plan is accounted for as a pension trust fund in the City's financial statements, which are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee contributions are due and a formal commitment has been made by the employer. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. The Firefighters' and Police

Officers' Pension Trust Funds issue annual financial reports that include financial statements and required supplementary information. The reports may be obtained from the City Finance Director.

Certain employees of the City also participate in the Florida Retirement System, a multipleemployer cost-sharing, public retirement system. Required disclosures for these three retirement systems follow.

## FIREFIGHTERS' PENSION PLAN

## General Information about the Firefighters' Pension Plan

#### **Plan description**

The City of Venice, Municipal Firefighters' Pension Plan (the Plan), a single employer defined benefit public employee retirement plan, is administered in accordance with the City Charter and Florida Statute 175. The Plan is administered by a Board of Trustees comprised of:

- a) Two City Council appointees who are City residents,
- b) Two elected members of the City's fire department, and
- c) A fifth member elected by the other four and appointed by Council.

Eligible members of the Plan have full-time employment with the City as a firefighter. The Plan is closed to firefighters hired after September 30, 2014. Members active on September 30, 2014, were given the option of participating prospectively in the Florida Retirement System.

Following is a brief description of the changes in benefit terms and/or actuarial assumptions during the year ended September 30, 2020:

## Benefit Changes:

• None

Changes in Actuarial Assumptions for the year ended September 30, 2020:

- As mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used by the Florida Retirement System for special risk employees.
- The investment rate of return was lowered from 7.00% to 6.75% per year, compounded annually, net of investment related expenses.

## *Plan Membership as of October 1, 2020* (latest valuation)

Inactive Plan members or beneficiaries currently	
receiving benefits	43
Inactive Plan members entitled to but not yet	
receiving benefits	15
Active Plan members	21
Total	79

## **Benefits** Provided

The Plan provides retirement, termination, disability and death benefits.

#### Normal Retirement:

*Eligibility:* Earlier of age 55 and 10 years of credited service, or 25 years of credited service, regardless of age.

*Benefit Amount:* 3.50% of average final compensation times years of credited service, plus \$175 per month for members eligible for normal retirement as of October 1, 2014. The benefit accrual rate is 2.75% for credited service on and after October 1, 2014 for members not eligible for normal retirement as of that date.

#### Early Retirement:

*Eligibility:* Earlier of age 50 and 10 years of credited service, or the completion of 20 years of credited service regardless of age for members with 10 or more years of credited service as of October 1, 2014. Early retirement is not available for members with less than 10 years of credited service as of that date.

*Benefit:* Deferred benefit payable at normal retirement date or reduced 2% per year and payable immediately.

#### Disability:

*Eligibility:* Total and permanent as determined by the Board. Members are covered from date of employment for service-incurred disabilities and after five years of service for non-service disabilities.

*Benefit:* Greater of 2% times average final compensation times credited service, or 50% of average final compensation. Benefits are payable as a 100% joint and survivor annuity to spouse or children. Optional forms are available.

#### Pre-Retirement Death:

*Eligibility:* Coverage in effect from date of employment for service-incurred death and after five years of service for non-service incurred death.

*Benefit:* 50% of average final compensation paid to spouse until death, if service incurred, or until death or remarriage, if non-service incurred.

Minimum Benefit for Vested Members: Accrued benefit, less any spouse or surviving children benefits payable.

#### Cost-of-Living Adjustment:

Normal and early service retirees who retire after October 1, 1998 receive a 3.0% increase each year after retirement through age 65. For members not eligible for normal retirement as of October 1, 2014, no cost-of-living adjustments are applicable to benefits based on credited service after that date.

### Vesting (Termination):

Less than 10 years of contributing service: Refund of member contributions.

*10 years or more:* Accrued benefit payable at early retirement age or later if member contributions left in Plan; otherwise, refund of member contributions. Additionally, members are 100% vested for benefits accrued prior to October 1, 2014, regardless of accrued service as of that date.

#### **Contributions**

Employee: Required to contribute 7.00% of salary to the Plan.

State of Florida: 1.85% property insurance premium tax.

City of Venice: Remaining amount necessary for payment of normal (current year's) cost and amortization of the accrued past service liability, as provided in Part VII of Florida Statutes Chapter 112.

During the year ended September 30, 2020, contributions totaling \$2,710,092 were made in accordance with contribution requirements determined by an actuarial valuation of the Plan as of October 1, 2018. The City contributed \$2,406,800 (including excess contributions of \$148,200), members contributed \$122,740, and the State contributed \$180,552.

## Net Pension Liability of the City (Firefighter's Plan)

The measurement date for the total/net pension liability is September 30, 2020, same as the reporting date. The measurement period for pension expense was October 1, 2019 to September 30, 2020. The components of the City's net pension liability at September 30, 2020, related to the Firefighters' Plan, were as follows:

Total pension liability	\$ 46,048,847
Plan fiduciary net position	(28,285,593)
City's net pension liability	\$ 17,763,254
Plan fiduciary net position as a	
percentage of total pension liability	61.43%

#### Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of October 1, 2020 using the following actuarial assumptions:

Inflation	2.50%
Salary Increases	Service based
Discount Rate	6.75%
Investment Rate of Return	6.75%

Mortality Rate Healthy Active Lives:

- Female: PubS.H-2010 for Employees, set forward one year.
- Male: PubS.H-2010 for Employees, set forward one year.

Mortality Rate Healthy Retiree Lives:

• Female: PubS.H-2010 (Above Median) for Healthy Retirees, set forward one year.

• Male: PubS.H-2010 (Above Median) for Healthy Retirees, set forward one year. *Mortality Rate Healthy Beneficiary Lives*:

• Female: PubG.H-2010 (Above Median) for Healthy Retirees, set forward one year.

• Male: PubG.H-2010 (Above Median) for Healthy Retirees, set forward one year. *Mortality Rate Disabled Lives*:

• PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees.

All rates are projected generationally with Mortality Improvement Scale MP-2018.

The most recent actuarial experience study used to review the other significant assumptions was dated May 3, 2010.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2020, the inflation rate assumption of the investment advisor was 2.5%. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2020 are summarized in the following table:

		Long Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic Equity	45%	7.50%
International Equity	15%	8.50%
Broad Market Fixed Income	25%	2.50%
Global Fixed Income	5%	3.50%
Real Estate	10%	4.50%
Total	100%	

## **Discount** Rate

The discount rate used to measure the total pension liability was 6.75%, versus 7.00% used in the prior year. The projection of cash flows used to determine the discount rate assumed that Plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### **Changes in Net Pension Liability (Firefighters' Plan)**

	Increase (Decrease)			
	Liability	Net Position	Liability	
	(a)	(b)	(a) - (b)	
Balances at September 30, 2019	\$42,695,317	\$26,316,843	\$ 16,378,474	
Changes for the Year:				
Service cost	804,177	-	804,177	
Interest	2,957,569	-	2,957,569	
Differences between expected and actual experience	28,410	-	28,410	
Changes of assumptions	2,060,398	-	2,060,398	
Changes of benefit terms	-	-	-	
Contributions - employer	-	2,406,800	(2,406,800)	
Contributions - State	-	180,552	(180,552)	
Contributions - employee	-	122,740	(122,740)	
Net investment income	-	1,817,126	(1,817,126)	
Benefit payments, including refunds of employee				
contributions	(2,497,024)	(2,497,024)	-	
Administrative expense		(61,444)	61,444	
Net Changes	3,353,530	1,968,750	1,384,780	
Balances at September 30, 2020	\$46,048,847	\$28,285,593	\$17,763,254	

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the net pension liability calculated using the discount rate of 6.75%, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (5.75%) or one percentage-point higher (7.75%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	(5.75%)	(6.75%)	(7.75%)
City's net pension liability -			
Firefighters' Pension	\$22,738,519	\$ 17,763,254	\$13,604,887

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Firefighters' Pension Plan

For the year ended September 30, 2020 the City recognized pension expense of \$2,730,275 for the Firefighters' Plan. At September 30, 2020, the City has deferred outflows of resources and deferred inflows of resources related to the Plan as follows:

	Deferred		Defe	erred
	Outflows of		Inflo	ws of
	Re	sources	Reso	urces
Differences between expected and actual experience	\$	14,205	\$	-
Changes of assumptions	1	,030,199		-
Net difference between projected and actual				
earnings on Plan investments		500,122		
Total	\$ 1	,544,526	\$	-

Net deferred outflows/inflows of resources shown above will be recognized in pension expense in the following years:

Year ended September 30:	
2021	\$ 1,076,125
2022	193,143
2023	269,186
2024	6,072
Total	\$ 1,544,526

## POLICE OFFICERS' PENSION PLAN

#### General Information about the Police Officers' Pension Plan

#### **Plan description**

The City of Venice, Municipal Police Officers' Pension Plan (the Plan), a single-employer defined benefit public employee retirement plan, is administered in accordance with the City Charter and Florida Statute 185. The Plan is administered by a *Board of Trustees* comprised of:

- d) Two City Council appointees who are City residents,
- e) Two elected members of the City's police department, and
- f) A fifth member elected by the other four and appointed by Council.

Eligible members of the Plan have full-time employment with the City as a sworn police officer. The Plan is closed to police officers hired after September 30, 2014. Members active on September 30, 2014, were given the option of participating prospectively in the Florida Retirement System.

Following is a brief description of the changes in benefit terms and/or actuarial assumptions during the year ended September 30, 2020:

#### Benefit Changes:

• None

Changes in Actuarial Assumptions for the year ended September 30, 2020:

• As mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used by the Florida Retirement System for special risk employees, with appropriate adjustments made based on plan demographics.

• The investment rate of return was lowered from 7.00% to 6.75% per year, compounded annually, net of investment related expenses.

## Plan Membership as of October 1, 2019 (latest valuation)

Inactive Plan members or beneficiaries currently	
receiving benefits	57
Inactive Plan members entitled to but not yet	
receiving benefits	31
Active Plan members	5
Total	93

## **Benefits** Provided

The Plan provides retirement, termination, disability and death benefits.

#### Normal Retirement:

*Eligibility:* Earlier of age 52 and 10 years of credited service, or 25 years of credited service, regardless of age.

*Benefit Amount:* 3.50% of average final compensation times credited service through September 30, 2014, plus 2.75% of average final compensation times credited service on and after October 1, 2014, plus \$175 per month supplement. Members eligible for normal retirement as of October 1, 2014 will continue to accrue benefits under Plan provisions in effect prior to Ordinance No. 2014-23.

## Early Retirement:

*Eligibility:* 20 years of credited service, regardless of age. There is no early retirement option for members with less than 10 years of credited service as of October 1, 2014.

Benefit: Accrued benefit, reduced 2% per year preceding normal retirement date.

## Disability:

*Eligibility:* Total and permanent as determined by the Board. Service Incurred: Covered from date of employment. Non-Service Incurred: Covered after 5 years of credited service.

*Benefit:* 62.5% (service incurred), or 50% (non-service incurred) of salary (base hourly pay, plus shift differential plus incentive pay) at time of disability plus \$175 per month. Benefits are paid as a 100% joint and survivor annuity.

## Pre-Retirement Death Benefits:

*Service Incurred:* Covered from date of employment. 62.5% of earnings paid to spouse until death, or if no spouse, in equal shares to dependent children.

*Non-Service Incurred:* Eligible after 5 years of credited service. 50% of earnings paid to spouse until death or remarriage, or if no spouse, in equal shares to dependent children.

Vesting (Termination):

Members are 100% vested for benefits accrued prior to October 1, 2014.

### **Contributions**

Employee: Required to contribute 7.00% of their salary to the Plan.

State of Florida: 0.85% casualty insurance premium tax.

City of Venice: Remaining amount required in order to pay current costs and amortize unfunded past service cost, if any, over 30 years. In no event will City contributions be less than 12% of the total salary of the members.

During the year ended September 30, 2020, contributions totaling \$1,557,180 were made in accordance with contribution requirements determined by an actuarial valuation of the Plan as of October 1, 2018, and the actuarial impact statement dated October 25, 2019. The City contributed \$1,282,012 (including excess contributions of \$41,889), members contributed \$28,721, and the State contributed \$246,447.

#### Net Pension Liability of the City (Police Officers' Plan)

The measurement date for the total/net pension liability is September 30, 2020, same as the reporting date. The measurement period for pension expense was October 1, 2019 to September 30, 2020. The components of the City's net pension liability at September 30, 2020, related to the Police Officers' Plan, were as follows:

Total pension liability	\$ 44,945,355
Plan fiduciary net position	(41,462,661)
City's net pension liability	\$ 3,482,694
Plan fiduciary net position as a	
percentage of total pension liability	92.25%

#### Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of October 1, 2019 updated to September 30, 2020 using the following actuarial assumptions:

Inflation	2.50%
Salary Increases	5.50% - 10.00%
Discount Rate	6.75%
Investment Rate of Return	6.75%

## Mortality Rate Healthy Active Lives:

- Female: PubS.H-2010 for Employees, set forward one year.
- Male: PubS.H-2010 (Below Median) for Employees, set forward one year.

Mortality Rate Healthy Retiree Lives:

• Female: PubS.H-2010 (Above Median) for Healthy Retirees, set forward one year.

• Male: PubS.H-2010 (Above Median) for Healthy Retirees, set forward one year. *Mortality Rate Healthy Beneficiary Lives*:

• Female: PubG.H-2010 (Above Median) for Healthy Retirees, set forward one year.

• Male: PubG.H-2010 (Above Median) for Healthy Retirees, set forward one year. *Mortality Rate Disabled Lives*:

• PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees.

All rates are projected generationally with Mortality Improvement Scale MP-2018.

The most recent actuarial experience study used to review the other significant assumptions was dated December 9, 2011.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2020, the inflation rate assumption of the investment advisor was 2.5%. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2020 are summarized in the following table:

		Long Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic Equity	50%	7.50%
International Equity	15%	8.50%
Broad Market Fixed Income	25%	2.50%
Real Estate	10%	4.50%
Total	100%	

## **Discount** Rate

The discount rate used to measure the total pension liability was 6.75%, versus 7.00% used in the prior year. The projection of cash flows used to determine the discount rate assumed that Plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Changes in Net Pension Liability (Police Officers' Plan)

	Increase (Decrease)		
	Liability	Net Position	Liability
	(a)	(b)	(a) - (b)
Balances at September 30, 2019	\$43,667,030	\$37,905,895	\$ 5,761,135
Changes for the Year:			
Service cost	100,479	-	100,479
Interest	2,940,637	-	2,940,637
Differences between expected and actual experience	114,455	-	114,455
Changes of assumptions	1,639,570	-	1,639,570
Changes of benefit terms	-	-	-
Contributions - employer	-	1,282,012	(1,282,012)
Contributions - State	-	246,447	(246,447)
Contributions - employee	-	28,721	(28,721)
Net investment income	-	5,590,310	(5,590,310)
Benefit payments, including refunds of employee			
contributions	(3,516,816)	(3,516,816)	-
Administrative expense		(73,908)	73,908
Net Changes	inges 1,278,325 3,556,766 (2,2		(2,278,441)
Balances at September 30, 2020	\$44,945,355	\$41,462,661	\$ 3,482,694

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the net pension liability, calculated using the discount rate of 6.75%, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (5.75%) or one percentage-point higher (7.75%) than the current rate:

	Current		
	1% Decrease Discount Rate 1% Increa		
	(5.75%)	(6.75%)	(7.75%)
City's net pension liability (asset) -			
Police Officers' Pension	\$ 8,472,369	\$ 3,482,694	\$ (673,711)

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Police Officers' Pension Plan

For the year ended September 30, 2020 the City recognized pension expense of \$957,139. At September 30, 2020 the City has deferred outflows of resources and deferred inflows of resources related to the Plan as follows:

	Deferred		Deferred
	Outflows of		Inflows of
	Reso	urces	Resources
Net difference between projected and actual			
earnings on Plan investments	\$	-	\$ (2,593,382)
Total	\$		\$ (2,593,382)

Net deferred outflows/inflows of resources shown above will be recognized in pension expense in the following years:

Year ended September 30:	
2021	\$ (1,082,890)
2022	(674,765)
2023	(234,113)
2024	(601,614)
Total	\$ (2,593,382)

Effective October 1, 2014, the City elected to join the Florida Retirement System for new firefighters and police officers. Consequently, the City closed both the Municipal Firefighters' Pension Trust Fund and the Municipal Police Officers' Pension Trust Fund to new members effective October 1, 2014, and all firefighters and police officers hired on or after October 1, 2014, shall become members of the Florida Retirement System (FRS) in accordance with applicable state law and rules of the Florida Division of Retirement.

## FLORIDA RETIREMENT SYSTEM

The Florida Retirement System (FRS) is a single retirement system with two cost-sharing multipleemployer defined benefit pension plans, a defined contribution plan, and other non-integrated programs.

The FRS Pension Plan was created in Chapter 121, Florida Statutes, effective December 1, 1970, to provide a defined benefit pension plan for participating public employers. The Department of Management Services, Division of Retirement administers the FRS Pension Plan. The State Board of Administration invests the assets held in trust. The FRS Pension Plan was amended in 1998 to add the Deferred Retirement Option Program (DROP). It was amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002 (the Investment Plan).

The Retiree Health Insurance Subsidy (HIS) Program was established under Section 112.363, Florida Statutes, to provide a defined benefit plan to assist retired members and their beneficiaries in paying the costs of health insurance. The Department of Management Services, Division of Retirement administers the HIS Program.

A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' website at http://www.dms.myflorida.com.

For the year ended September 30, 2020, the City recorded pension contributions of \$2,685,791 (all three plans). Following are required disclosures for each of the three FRS Plans in which the City participates.

## The FRS Pension Plan

### Membership

All full-time City employees who do not participate in either the City's Firefighter's Pension Plan or Police Officer's Pension Plan, are eligible to participate in the FRS Pension Plan (the Plan).

The general classes of membership applicable to the City are as follows:

- *Regular Class* Members of the Plan who do not qualify for membership in the other classes.
- Senior Management Service Class (SMSC) Members in senior management level positions.
- *Elected Officers Class (EOC)* Elected City Council members.
- *Special Risk Class* Members who are employed as law enforcement, fire/rescue and others who meet the criteria to qualify for this class.

Members enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service. Members initially enrolled on or after July 1, 2011, vest at eight years of creditable service.

Members are eligible for normal retirement when they have met the requirements listed below.

• *Regular Class, Senior Management Services Class, and Elected Officers' Class members* – For members initially enrolled in the Plan before July 1, 2011, six or more years of creditable service and age 62, *or* the age after completing six years of creditable service if after age 62, *or* thirty years of creditable service regardless of age.

For members initially enrolled in the Plan on or after July 1, 2011, eight or more years of creditable service and age 65, *or* the age after completing eight years of creditable service if after age 65, *or* thirty-three years of creditable service regardless of age.

• *Special Risk Class* – For members enrolled in the Plan before July 1, 2011, six or more years of special risk class service and age 55, *or* the age after completing six years of special risk class service if after age 55, *or* twenty-five years of special risk class service regardless of age, *or* a total of 25 years of service including special risk class service and up to four years of active duty wartime service and age 52.

For members initially enrolled in the Plan on or after July 1, 2011, eight or more years of special risk class service and age 60, *or* the age after completing eight years of special risk class service if after age 60, *or* thirty years of special risk class service regardless of age.

Early retirement may be taken any time after vesting within 20 years of normal retirement age; however, there is a 5 percent benefit reduction for each year prior to the normal retirement age.

The DROP is available under the FRS Pension Plan when the member first reaches eligibility for normal retirement, subject to provisions of Section 121.091, Florida Statutes. The DROP allows

the member to retire while continuing employment for up to 60 months. While in the DROP, the member's retirement benefits accumulate in the FRS Trust Fund and accrue interest. Upon termination, the DROP account is paid out as a lump sum payment, a rollover, or a combination of a lump sum payment and rollover.

#### **Benefits Provided**

The Florida Legislature establishes and amends the benefit terms of the Plan. Benefits are computed based on age and/or years of service, average final compensation, and service credit. Credit for years of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The following chart gives the percentage value for each year of credited service earned:

	% Value
	(per year of service)
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60%
Retirement at age 63 or with 31 years of service	1.63%
Retirement at age 64 or with 32 years of service	1.65%
Retirement at age 65 or with 33 or more years of service	1.68%
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60%
Retirement at age 66 or with 34 years of service	1.63%
Retirement at age 67 or with 35 years of service	1.65%
Retirement at age 68 or with 36 or more years of service	1.68%
Elected Officers Class	3.00%
Senior Management Service Class	2.00%
Special Risk Class	
Service from December 1, 1970 through September 30, 1974	2.00%
Service on and after October 1, 1974	3.00%

The benefits received by retirees and beneficiaries are increased by cost-of-living adjustment (COLA) each July. The COLA for retirements or DROP participation effective before August 1, 2011, is 3 percent per year. The COLA formula for retirees with an effective retirement date or DROP begin date on or after August 1, 2011, is the sum of the pre-July 2011 service credit divided by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011 will not have a COLA after retirement.

Certain members are eligible for in-line-of duty or regular disability and survivors' benefits.

#### **Contributions**

The Florida Legislature establishes and amends the contribution requirements of the Plan. Effective July 1, 2011, both employees and employers of the Plan are required to contribute to establish service credit for work performed in a regularly established position. Effective July 1, 2002, the Florida Legislature established a uniform contribution rate system for the FRS, covering both the Pension Plan and the Investment Plan. The uniform rates for the City's fiscal year 2020 were as follows:

	Year Ended June 30, 2020		Year Ended June 30, 2021		
	Percent of Gross Salary		Percent of	Gross Salary	
Class	Employee	Employer (1)	Employee	Employer (1)	
Regular Class	3.00	6.75	3.00	8.28	
Elected Officers Class	3.00	47.10	3.00	47.46	
Senior Management Service Class	3.00	23.69	3.00	25.57	
Special Risk Class	3.00	23.76	3.00	22.73	
DROP - Applicable to Members					
from All of the Above Classes	0.00	12.94	0.00	15.32	
Reemployed Retiree	(2)	(2)	(2)	(2)	
Investment Plan Members	0.00	3.56	0.00	3.44	

- Notes: (1) These rates include the normal cost and unfunded actuarial liability contributions, but do not include contributions to the HIS Plan, or the fee of 0.06% for administration of the Investment Plan.
  - (2) Contribution rates are dependent upon retirement class in which the member is re-employed.

The City's contributions to the FRS Pension Plan totaled \$2,085,606 for the fiscal year ended September 30, 2020. Employee contributions totaled \$439,195 for the same period, for a total contribution amount of \$2,524,801.

## Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the FRS Pension Plan

At September 30, 2020, the City reported a liability of \$25,693,325 for its proportionate share of the FRS Pension Plan's net pension liability (the net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits). The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2020. The City's proportionate share of the net pension liability was based on the City's 2020 contributions relative to the 2020 contributions of all participating members (based on the June 30 Plan year). At June 30, 2020, the City's proportionate share of .0578% measured as of June 30, 2019.

For the fiscal year ended September 30, 2020, the City recognized pension expense of \$6,293,770 related to the Plan. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

	Deferred Outflows of		200	ferred ows of
Description	R	Resources Resourc		ources
Employer contributions subsequent				
to measurement date	\$	525,684	\$	-
Changes in assumptions		4,651,309		-
Differences between actual and				
expected experience		983,336		-
Net difference between projected				
and actual investment earnings		1,529,805		-
Changes in proportion differences		1,035,860		-
Total	\$	8,725,994	\$	-

The deferred outflows of resources related to the Plan totaling \$525,684 as shown above, result from City contributions to the Plan subsequent to the measurement date, and will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. The other deferred outflows of resources and deferred inflows of resources shown above will be recognized in pension expense as follows:

Year Ended September 30:	
2021	\$ 1,977,791
2022	2,536,808
2023	2,092,736
2024	1,263,454
2025	329,521
Thereafter	 -
Total	\$ 8,200,310

#### Actuarial Assumptions

The FRS Pension Plan has an actuarial valuation performed annually. The total pension liability was determined by the Plan's actuary using the individual entry age actuarial cost method, and was reported in the Plan's GASB 67 valuation as of June 30, 2020. The fiduciary net position used by the actuary to determine the net pension liability was determined on the same basis used by the Plan. Update procedures were not used. Actuarial assumptions in the June 30, 2020 valuation included the following:

Inflation	2.40%
Salary Increases	3.25% average, including inflation
Investment Rate of Return	6.80% net of pension plan investment expense,
	including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018. The actuarial assumptions were based on an experience study completed in 2019 for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return assumption of 6.80% consists of two building block components: 1) a real (in excess of inflation) return of 4.40%, developed using capital market assumptions and consistent with the current Florida State Board of Administration's investment policy, and 2) a long-term average inflation assumption of 2.40% as adopted in October 2020 by the FRS Actuarial Assumption Conference.

The table below contains a summary of the actuary's assumptions for each of the asset classes in which the Plan was invested at that time based on the long-term target asset allocation. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

			Compound	
		Annual	Annual	
	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation	Return	Return	Deviation
Cash	1.0%	2.2%	2.2%	1.2%
Fixed income	19.0%	3.0%	2.9%	3.5%
Global equity	54.2%	8.0%	6.7%	17.1%
Real Estate	10.3%	6.4%	5.8%	11.7%
Private equity	11.1%	10.8%	8.1%	25.7%
Strategic investments	4.4%	5.5%	5.3%	6.9%
Total	100%			
Assumed inflation - Mean			2.4%	1.7%

## **Discount** Rate

The discount rate used to measure the total pension liability was 6.80%. The prior year discount rate was 6.90%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees if future experience follows assumptions and the actuarially determined contributions are contributed each year. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return on Plan investments.

# Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability, calculated using the discount rate of 6.80%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.80%) or one percentage point higher (7.80%) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(5.80%)	(6.80%)	(7.80%)
City's proportionate share			
of the FRS net pension liability	\$ 41,027,922	\$ 25,693,325	\$12,885,803

## The Retiree Health Insurance Subsidy (HIS) Program

## Membership

The HIS subsidy is provided to most retired employees and beneficiaries entitled to receive benefits under a retirement system administered by the State of Florida. The retiree must apply for and provide certification of health insurance coverage to be eligible for the subsidy.

## **Benefits Provided**

The Florida Legislature establishes and amends the benefit terms of the HIS Program (the Program). The benefits are described in Section 112.363 of the Florida Statutes. In general, an eligible retiree is entitled to a benefit of \$5 per month per year of service, with a minimum benefit of \$30 per month and a maximum benefit of \$150 per month. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, the legislation may reduce or cancel HIS payments.

## **Contributions**

The Florida Legislature establishes and amends the contribution requirements of the Program. The Program is funded by required contributions from FRS participating employers as set annually by the Florida Legislature. Presently, HIS can be viewed as effectively using a "pay-as-you-go" funding structure. Employer contributions are a percentage of gross compensation. For the Program's fiscal years ended June 30, 2020 and 2019, the contribution rate was 1.66% of payroll as defined in Section 112.63, Florida Statutes. There are no employee contributions required.

The City's contributions to the HIS Program totaled \$304,642 for the fiscal year ended September 30, 2020.

# Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the HIS Program

At September 30, 2020, the City reported a liability of \$6,315,486 for its proportionate share of the HIS Program net pension liability. The HIS actuarial valuation was prepared as of June 30, 2020. The City's proportionate share of the net pension liability was based on the City's 2020 contributions relative to the 2020 contributions of all participating members (based on the June 30 Program year). At June 30, 2020, the City's proportionate share of .0497% measured as of June 30, 2019.

For the fiscal year ended September 30, 2020 the City recognized pension expense of \$808,763 related to the Program. At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows of		Deferred nflows of		
Description	F	Resources		Resources Resource		lesources
Employer contributions subsequent						
to measurement date	\$	71,580	\$	-		
Changes in assumptions		679,095		(367,221)		
Differences between actual and						
expected experience		258,342		(4,872)		
Net difference between projected						
and actual investment earnings		5,042		-		
Changes in proportion differences		753,901				
Total	\$	1,767,960	\$	(372,093)		

The deferred outflows of resources related to the Program totaling \$71,580 as shown above, result from City contributions to the Program subsequent to the measurement date, and will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. The other deferred outflows of resources and deferred inflows of resources shown above will be recognized in pension expense as follows:

Year Ended September 30:	
2021	\$ 443,752
2022	298,151
2023	148,396
2024	153,501
2025	153,267
Thereafter	 127,220
Total	\$ 1,324,287

#### Actuarial Assumptions

The HIS Program has an actuarial valuation performed biennially. The HIS actuarial valuation was prepared as of July 1, 2020, using the individual entry age actuarial cost method. The fiduciary net position used by the actuary to determine the net pension liability was determined on the same basis used by the Program. Actuarial assumptions in the July 1, 2020 valuation included the following:

Inflation	2.80%
Salary Increases	Varies by service
Municipal Bond Rate	2.21% net of pension plan investment expense,
	including inflation

Mortality rates were based on the PUB-2010 with Projection Scale MP-2018 tables. Because the HIS Program is essentially funded on a pay-as-you-go basis, no experience study has been completed for the Program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 2.21%. The prior year discount rate was 3.50%. Because the HIS Program is essentially funded on a pay-as-you-go funding structure, a municipal bond rate was used to determine the total pension liability for the Program. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted for this purpose (June 2020).

# Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability, calculated using the discount rate of 2.21%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (1.21%) or one percentage point higher (3.21%) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(1.21%)	(2.21%)	(3.21%)
City's proportionate share			
of the HIS net pension liability	\$ 7,300,420	\$ 6,315,486	\$ 5,509,320

## **The FRS Investment Plan**

The FRS Investment Plan is administered by the State Board of Administration (SBA), and is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

## Membership

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the FRS Investment Plan (Investment Plan) in lieu of the FRS Pension Plan. City employees already participating in DROP are not eligible to participate in the Investment Plan.

## **Benefits**

Retirement benefits are based upon the value of the member's account upon retirement. Employee and employer contributions are directed to individual accounts, and the individual members allocate contributions and account balances among various approved investment choices. The ultimate benefit depends in part on the performance of invested funds.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an

accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Non-vested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance.

After termination and applying to receive benefits, the members may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

#### **Contributions**

The Florida Legislature establishes and amends the contribution requirements of the Investment Plan. Participating employers pay identical membership class rates (e.g., regular class, special risk class, etc.) on behalf of an Investment Plan participant that they would otherwise pay for a participant in the FRS Pension Plan (see FRS Pension Plan contributions above). However, portions of these contributions are transferred to the FRS Pension Plan (to fund the unfunded actuarial accrued liability), and for other purposes. The amounts deposited to member accounts are set forth in Section 121.71, Florida Statutes, and were as follows:

	Year Ended June 30, 2020 Percent of Gross Salary			June 30, 2021 Gross Salary
Class	Employee	Employer	Employee	Employer
Regular Class	3.00	3.30	3.00	3.30
Elected Officers Class	3.00	8.34	3.00	8.34
Senior Management Service Class	3.00	4.67	3.00	4.67
Special Risk Class	3.00	11.00	3.00	11.00

Contributions to member accounts for the year ended September 30, 2020 were \$295,543 (employer) and \$80,874 (employee).

#### **Other**

Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of Investment Plan members. For the fiscal year ended September 30, 2020, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

### NOTE I - OTHER POST EMPLOYMENT BENEFITS (OPEB)

### **Plan Description**

The City administers a single-employer defined benefit healthcare plan (the "OPEB Plan") available to retirees and their spouse/dependents. To be eligible for participation in the OPEB Plan, the employee must:

- 1) Retire under the Florida Retirement System, the City of Venice, Municipal Police Officers' Pension Plan or the Municipal Firefighters' Pension Plan, and
- 2) Attain the minimum service requirements under the OPEB Plan, and
- 3) Elect to continue medical coverage by paying the applicable monthly premium.

The City does not issue a stand-alone financial report on the OPEB Plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

### **Employees Covered by Benefit Terms**

The following employees were covered by the benefit terms as of October 1, 2018, the latest actuarial valuation date:

Retirees and beneficiaries	
currently receiving benefits	129
Active employees	277
Total	406

### **Benefits Provided**

Participants in the City's OPEB Plan become participants in the City's group health self-insurance program, and receive the healthcare benefits of that program for themselves and their dependents. (Pursuant to Section 112.0801, Florida Statutes, the City is required to offer participation in such a program at a cost to the retiree that is no greater than the cost at which coverage is available to active City employees i.e., the average blended cost. In other words, the premium payments to the group health self-insurance program cannot be *age-adjusted*, and there is therefore an *implicit subsidy* of retirees by the City and its active employees.) As an alternative, the City also offers retirees or their spouse/dependents the option to purchase a reduced level of coverage under a Medicare supplement plan.

### **Contributions**

Contributions to the OPEB Plan are shared by the retiree and the City. OPEB Plan participants who retire on or after January 1, 2016, must reimburse the City for the City's average blended cost (the City provides the implicit subsidy). OPEB Plan participants who retired prior to January 1, 2016, may continue coverage under the OPEB Plan at 50% of the average blended cost (the City pays the other 50%, plus the implicit subsidy). The monthly average blended costs of the various options for calendar year 2020 were \$765 for individual coverage, \$1,530 for individual plus one, \$2,371 for family coverage, and \$280 for the Medicare supplement plan.

#### **Total OPEB Liability of the City**

The measurement date for the City's total/net OPEB liability is September 30, 2020, same as the reporting date. The measurement period for OPEB cost was October 1, 2019 to September 30, 2020. The components of the City's net OPEB liability at September 30, 2020, are as follows:

Total OPEB liability	\$11,052,220
OPEB Plan fiduciary net position	
City's net OPEB liability	\$11,052,220
OPEB Plan fiduciary net position as a	
percentage of total OPEB liability	0.00%

#### Actuarial Assumptions

The total OPEB liability at September 30, 2020 was based on an actuarial valuation as of October 1, 2018, using the following actuarial assumptions:

Inflation	2.50% per annum
Discount Rate*	2.21% Bond Buyer's 20-Bond GO Index (September 2020)
Healthcare cost trend rates	4.50% per annum (including inflation of 2.5%)

### \* Adjusted annually

Mortality rates for police officers and firefighters were based on the Group Annuity 1983 Mortality Table. Mortality rates for other employees were based on the 2018 PPA Mortality Table (RP-2014 mortality, base year 2006, adjusted to 2018 with Mortality Improvement Scale MP-2016).

An experience study was not done, as it was not considered necessary to support the actuarial results.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability at September 30, 2020 was 2.21%. The discount rate used to measure the total OPEB liability at September 30, 2019 was 2.66%. Because the City's OPEB costs are essentially funded on a pay-as-you-go funding structure, a municipal bond rate was used to determine the total pension liability for the Program. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted for this purpose (September 2020).

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### **Changes in the Total OPEB Liability**

·	Total OPEB Liability
Balances at September 30, 2019	\$ 10,830,001
Changes for the Year:	
Service cost	(42,721)
Interest	253,027
Differences between expected and actual experience	661,896
Benefit payments	(609,354)
Implicit rate subsidy	(40,629)
Balances at September 30, 2020	\$ 11,052,220

### Sensitivity of the total OPEB Liability to Changes in the Discount Rate

The following table presents the total OPEB liability, calculated using the discount rate of 2.21%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower (1.21%) or one percentage-point higher (3.21%) than the current discount rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(1.21%)	(2.21%)	(3.21%)
Total OPEB liability	\$ 12,306,085	\$ 11,052,220	\$ 10,095,331

### Sensitivity of the total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage-point lower (3.50%) or one percentage-point higher (5.50%) than the current discount rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(3.50%)	(4.50%)	(5.50%)
Total OPEB liability	\$ 9,948,412	\$ 11,052,220	\$ 12,451,503

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### **OPEB** Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2020, the City recognized negative OPEB expense of \$447,689. At September 30, 2020, the City has deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between expected and actual		
experience	\$ 1,364,186	\$ (421,917)
Total	\$ 1,364,186	\$ (421,917)

Deferred inflows of resources shown above will be recognized in OPEB expense in the following years:

Year Ended September 30:		
2021		\$ 278,012
2022		352,468
2023		265,610
2024	_	46,179
Total	_	\$ 942,269

### NOTE J – DEFERRED COMPENSATION PLAN

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The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

Plan amendments have been made so that the plan is in compliance with IRC Section 457, as amended by the 1996 changes to the tax code. The assets are held in various custodial accounts. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are solely the property and rights of the various participants of the plan.

### NOTE K – SELF-INSURANCE INTERNAL SERVICE FUNDS

The City maintains a self-insurance program with regard to medical benefits for employees, with optional coverage for retirees and dependents. The City, retirees, and employees share the cost of the program. The employee's contribution is a three-tier rate structure based on the employee's base salary and whether dependents are included. Employees who retire on or after January 1, 2016, can elect to continue coverage in retirement, but must reimburse the City monthly for the full average blended cost. Employees who retired prior to January 1, 2016, and continue coverage under the program, are only required to reimburse the City for 50% of the average blended cost. Commercial insurance generally covers individual claims in excess of \$85,000 annually.

The City also maintains a self-insurance program with regard to workers' compensation risks. The City carries commercial coverage for property losses, general liability, and other risks.

These programs are accounted for in internal service funds. Revenues of the internal service funds consist of inter-departmental billings, and contributions from employees and retirees, where applicable. Expenses of the fund include claims payments, insurance, and administrative costs.

The medical benefits and workers' compensation programs are reviewed annually by actuaries to determine both the liability for accrued claims at year-end, and the basis for premiums for the upcoming year. There have been no significant reductions in insurance coverage during the current fiscal year. Settlement amounts have not exceeded insurance coverage for the current year or the two prior years.

The activity in the accrued claims liability in the City's two self-insurance funds is shown in the following table:

	Emp	loyees' Group	V	Workers'	
	He	ealth & Life	Compensation		
		Insurance	Self-Insurance		
		Program	]	Program	
Liability balance, September 30, 2018	\$	265,980	\$	610,000	
Claims and changes in estimate		4,315,306		136,287	
Claims payments		(4,318,054)		(174,287)	
Liability balance, September 30, 2019		263,232		572,000	
Claims and changes in estimate		4,247,886		623,519	
Claims payments		(4,269,317)		(421,519)	
Liability balance, September 30, 2020	\$	241,801	\$	774,000	

### NOTE L – CONTINGENT LIABILITIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

The government is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the government's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the government.

# **REQUIRED SUPPLEMENTARY INFORMATION**



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#### **REQUIRED SUPPLEMENTARY INFORMATION**

The following supplementary schedules present information to supplement the basic financial statements. Such information is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

The schedules represent trend information on the following retirement and/or postemployment benefit plans covering former City employees and their beneficiaries:

- Municipal Firefighters' Pension Trust Fund
- Police Officers' Pension Trust Fund
- Florida Retirement System
- Other Post-Employment Benefits (OPEB) Plan

#### Municipal Firefighters' Pension Trust Fund

#### Schedule of Changes in Net Pension Liability and Related Ratios

Last Ten Fiscal Years

	Fiscal Year							
		2020 2019 2018						2017
Total Pension Liability								
Service Cost	\$	804,177	\$	763,821	\$	756,801	\$	756,425
Interest		2,957,569		2,897,034		2,798,028		2,719,112
Change in excess State money		-		(8,861)		-		-
Share plan allocation		-		4,431		-		-
Changes of benefit terms (1)		-		-		-		-
Difference between expected and actual experience		28,410		(382,046)		131,239		(232,436)
Changes of assumptions (2)		2,060,398		-		-		-
Benefit payments, including refunds		(2,497,024)		(2,420,604)		(2,136,820)	-	(2,095,414)
Net change in total pension liability		3,353,530		853,775		1,549,248		1,147,687
Total pension liability, beginning		42,695,317		41,841,542		40,292,294		39,144,607
Total pension liability, ending (a)	\$	46,048,847	\$	42,695,317	\$	41,841,542	\$	40,292,294
Plan Fiduciary Net Position								
Contributions - City	\$	2,406,800	\$	2,372,720	\$	2,530,184	\$	2,350,314
Contributions - State		180,552		173,349		180,163		193,290
Contributions - employee		122,740		125,174		120,956		118,053
Net investment income		1,817,126		485,854		2,011,838		2,241,924
Benefit payments, including refunds		(2,497,024)		(2,420,604)		(2,136,820)		(2,095,414)
Administrative expense		(61,444)		(57,886)		(59,501)		(61,907)
Accrual adjustments		-		-		(79,147)		79,147
Net change in Plan fiduciary net position		1,968,750		678,607		2,567,673		2,825,407
Plan fiduciary net position, beginning		26,316,843		25,638,236		23,070,563		20,245,156
Plan fiduciary net position, ending (b)	\$	28,285,593	\$	26,316,843	\$	25,638,236	\$	23,070,563
Net pension liability (actuary), ending (a) - (b)	\$	17,763,254	\$	16,378,474	\$	16,203,306	\$	17,221,731
Plan fiduciary net position as a percentage of the total pension liability		61.43%		61.64%		61.27%		57.26%
Covered payroll	\$	1,752,857	\$	1,788,140	\$	1,727,707	\$	1,686,471
Net pension liability (actuary) as a percentage of covered payroll		1013.39%		915.95%		937.85%		1021.17%

#### Notes to Schedule:

(1) Changes of benefit terms:

- For year ending September 30, 2015, amounts reported as changes of benefit terms were resulted from Ordinance 2014-22, adopted and effective August 26, 2014, which amended certain Plan provisions for current Firefighters, in addition to the closure of the Plan to Firefighters hired after September 30, 2014. Details of the impact of these changes are set forth in the Actuary's August 18, 2014 Actuarial Impact Statement. Furthermore as outlined in the Actuary December 7, 2015 Actuarial Impact Statement the below changes were included as well:

- 100% vesting for benefits accrued prior to October 1, 2014.

- A salary definition using base pay, effective October 1, 2014 for members not eligible for normal retirement as of that date. This definition is applicable only for service after October 1, 2014. Notwithstanding the foregoing, effective October 1, 2014, sick or vacation time which is accrued, but for which a member has not been paid prior to October 1, 2014, shall not be considered in determining the value of any future retirement benefit, including the calculation of any frozen benefit.

(2) Changes of assumptions:

- For year ending September 30, 2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used by the Florida Retirement System for special risk employees. Also, the investment rate of return was lowered from 7.00% to 6.75% per year compounded annually, net of investment related expenses.

- For year ending September 30, 2016, as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees. Also, the inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

- For year ending September, 30 2015, amounts reported as changes of assumptions were resulted from a reduction in the investment return assumption from 7.75% to 7.00%. Plus a change in funding method from percent of payroll to dollar funding. In addition, the load assumption for the projected salary at retirement to account for lump sum accrued sick and vacation leave payouts was modified from a fixed 0% per individual to an amount equal to their individual accrual, as provided by the City.

#### Other items:

This information is required for ten years. However, only eight years of information is available.

Fiscal Year								
 2016		2015		2014		2013		
\$ 702,057 2,661,396	\$	1,139,410 2,653,780	\$	672,304 2,581,984	\$	623,948 2,487,337		
(155,521)		-		8,861		-		
-		-		-		-		
-		(797,774)		-		-		
(1,795,453)		(473,564)		-		-		
1,320,858		2,961,891		-		-		
 (2,141,983)		(1,991,123)		(2,003,310)		(1,873,445)		
591,354		3,492,620		1,259,839		1,237,840		
 38,553,253		35,060,633		33,800,794		32,562,954		
\$ 39,144,607	\$	38,553,253	\$	35,060,633	\$	33,800,794		
\$ 3,047,697	\$	756,197	\$	1,674,244	\$	1,451,786		
246,276		272,353		304,802		270,222		
114,049		116,523		269,968		269,835		
1,321,617		9,360		1,727,970		1,723,100		
(2,141,983)		(1,991,123)		(2,003,310)		(1,873,445)		
(66,382)		(67,814)		(42,307)		(42,357)		
 17,224		5,671		7,631		(3,181)		
2,538,498		(898,833)		1,938,998		1,795,960		
 17,706,658		18,605,491		16,666,493		14,870,533		
\$ 20,245,156	\$	17,706,658	\$	18,605,491	\$	16,666,493		
\$ 18,899,451	\$	20,846,595	\$	16,455,142	\$	17,134,301		
51.72%		45.93%		53.07%		49.31%		
\$ 1,629,271	\$	1,710,697	\$	2,768,905	\$	2,767,537		
1159.99%		1218.60%		594.28%		619.12%		

# Municipal Firefighters' Pension Trust Fund

**Schedule of Contributions** Last Ten Fiscal Years

		Contributions in Relation to			
Fiscal Year	Actuarially	the Actuarially	Contribution	Plan	Contributions as
Ending	Determined	Determined	Deficiency	Covered	a Percentage of
Sept 30	Contribution	Contribution	(Excess)	Payroll	Covered Payroll
2020	\$ 2,439,152	\$ 2,587,352	\$ (148,200)	\$1,752,857	147.61%
2019	2,546,069	2,546,069	-	1,788,140	142.39%
2018	2,619,397	2,710,347	(90,950)	1,727,707	156.88%
2017	2,596,590	2,543,604	52,986	1,686,471	150.82%
2016	3,022,244	3,293,973	(271,729)	1,629,271	202.17%
2015	1,184,071	1,184,071	-	1,710,697	69.22%
2014	1,960,108	1,960,108	-	2,768,905	70.79%
2013	1,692,902	1,692,902	-	2,767,537	61.17%

#### Valuation date:

October 1, 2018

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods & assumptions used to determine contribution rates:

Mortality: Healthy Lives:							
	Female: RP2000 Generational, 100% Combined Healthy White Collar,						
		nerational, 10% Combined Healthy White					
_	Collar, 90% Combined Healt	-					
Interest rate:		7.0% per year compounded annually, net of investment related expenses					
Retirement age:	Ū .	s of service or 25 years of service regardless of reaches normal retirement is assumed to e additional year.					
Early retirement:	10 years of service or 20 year assumed to retire with an imm per year. There is no early re	Commencing with eligibility for early retirement age (earlier of age 50 with 10 years of service or 20 years of service regardless of age), members are assumed to retire with an immediate subsidized benefit at the rate of 15% per year. There is no early retirement assumption for members with less than 10 years of credited service as of October 1, 2014.					
Payroll growth:	None.						
Cost-of-living adjustment:	3% per year from retirement September 30, 2014 are not s	to age 65. Benefits on credited service after subject to the COLA.					
Asset valuation method:		Each year, the prior actuarial value of assets is brought forward utilizing the historical geometric four-year average market value return (net of fees).					
Funding method:	Entry Age Normal actuarial of	cost method.					
Salary increases:	Years of Service	% Increase in Salary					
	Less than 10	10.00%					
	10-15	6.50%					
	15-20	5.50%					
	20 and greater	5.00%					
	Additionally, projected salary at retirement is increased based on individual						
	accruals in order to account for lump sum accrued sick and vacation leave payouts.						
Other items:	This information is required for ten years; only eight years is available.						

# Municipal Firefighters' Pension Trust Fund

Schedule of Investment Returns

Last Ten Fiscal Years

Fiscal Year	
Ending	Annual Money-Weighted Rate of Return
Sept 30	Net of Investment Expense
2020	6.92%
2019	1.90%
2018	8.68%
2017	11.00%
2016	7.29%
2015	0.05%
2014	10.38%
2013	11.54%

#### **Notes to Schedule:**

This information is required for ten years. However, only eight years of information is available.

#### Police Officers' Pension Trust Fund

Schedule of Changes in Net Pension Liability and Related Ratios Last Ten Fiscal Years

	Fiscal Year							
	2020			2019		2018		2017
Total Pension Liability								
Service Cost	\$	100,479	\$	98,766	\$	160,319	\$	196,691
Interest		2,940,637		2,981,724		2,974,942		2,766,512
Changes of benefit terms (1)		-		-		2,467,573		-
Difference between expected and actual experience		114,455		(134,263)		495,274		486,909
Changes of assumptions (2)		1,639,570		-		-		-
Contributions - buy back		-		-		-		-
Benefit payments, including refunds		(3,516,816)		(3,552,978)		(3,391,201)		(2,416,303)
Net change in total pension liability		1,278,325		(606,751)		2,706,907		1,033,809
Total pension liability, beginning		43,667,030		44,273,781		41,566,874		40,533,065
Total pension liability, ending (a)	\$	44,945,355	\$	43,667,030	\$	44,273,781	\$	41,566,874
Plan Fiduciary Net Position								
Contributions - City	\$	1,282,012	\$	1,498,868	\$	1,316,647	\$	1,337,865
Contributions - State		246,447		220,392		231,096		214,704
Contributions - employee		28,721		26,716		28,738		35,922
Contributions - buy back		-		-		-		-
Net investment income		5,590,310		824,171		4,669,948		4,303,140
Benefit payments, including refunds of employee contributions		(3,516,816)		(3,552,978)		(3,391,201)		(2,416,303)
Administrative expense		(73,908)		(77,401)		(69,712)		(60,469)
Accrual adjustments		-		-		-		(22,081)
Net change in Plan fiduciary net position		3,556,766		(1,060,232)		2,785,516		3,392,778
Plan fiduciary net position, beginning		37,905,895		38,966,127		36,180,611		32,787,833
Plan fiduciary net position, ending (b)	\$	41,462,661	\$	37,905,895	\$	38,966,127	\$	36,180,611
Net pension liability, ending (a) - (b)	\$	3,482,694	\$	5,761,135	\$	5,307,654	\$	5,386,263
Plan fiduciary net position as a percentage of the total pension liability		92.25%		86.81%		88.01%		87.04%
Covered payroll	\$	410,149	\$	381,654	\$	410,497	\$	513,171
Net pension liability as a percentage of covered payroll		849.13%		1509.52%		1292.98%		1049.60%

#### Notes to Schedule:

(1) Changes of benefit terms:

- For year ending September 30, 2018, amounts reported as changes of benefit terms were resulted from the following:

least one year as of October 1, 2017, shall be increased by one percent for each full year of retirement up to a maximum increase of ten percent.

- For year ending September 30, 2015, amounts reported as changes of benefit terms were resulted from Ordinance 2015-17, adopted and effective June 23, 2015, which amended the definition of Salary, in addition to providing 100% vesting in benefits accrued prior to October 1, 2014.

- For year ending September 30, 2014, amounts reported as changes of benefit terms were resulted from the March 6, 2015 Actuarial Impact Statement.

(2) Changes of assumptions:

- For year ending September 30, 2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used by the Florida Retirement System for special risk employees. Also, the investment rate of return was lowered from 7.00% to 6.75% per year compounded annually, net of investment related expenses.

- For year ending September 30, 2016, amounts reported as changes of assumptions were resulted from the new mortality assumption under Chapter 2015-157, Florida Statutes. Also, the inflation assumption rate was lowered from 3.00% to 2.50%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

- For year ending September 30, 2015, amounts reported as changes of assumptions were resulted from: (a) the net-of-fees investment return assumption was lowered from 7.9% to 7.0%, and (b) the final salary load assumption was increased from 0% to the below table, based on census data provided by the City:

Service as of 10/1/12	Final Salary Load	Final Salary Load
- 10 or more years	20%	20%
- More than 1, less than 10 years	10%	10%
- Less than 1 year	0%	0%

#### Other items:

This information is required for ten years. However, only seven years of information is available.

Fiscal Year								
2016		2015		2014				
\$ 203,840	\$	597,047	\$	560,060				
2,751,065		2,850,130		2,760,145				
-		174,206		(1,837,786)				
(1,512,423)		(638,090)		-				
1,343,437		3,277,827		-				
-		-		17,465				
 (2,699,899)	_	(2,240,847)	_	(2,578,773)				
86,020		4,020,273		(1,078,889)				
 40,447,045		36,426,772		37,505,661				
\$ 40,533,065	\$	40,447,045	\$	36,426,772				
\$ 2,108,231	\$	1,753,275	\$	1,651,993				
207,731		189,276		178,617				
38,297		40,508		205,801				
-		-		17,465				
3,176,622		(1,481,414)		3,307,423				
(2,699,899)		(2,240,847)		(2,578,773)				
(85,428)		(73,554)		(62,991)				
22,081		-		-				
 2,767,635		(1,812,756)		2,719,535				
30,020,198		31,832,954		29,113,419				
\$ 32,787,833	\$	30,020,198	\$	31,832,954				
\$ 7,745,232	\$	10,426,847	\$	4,593,818				
80.89%		74.22%		87.39%				
\$ 547,100	\$	761,681	\$	2,838,631				
1415.69%		1368.93%		161.83%				

# Municipal Police Officers' Pension Trust Fund

Schedule of Contributions

Last Ten Fiscal Years

Lust Fell Filseur Feurs					
		Contributions			
		in Relation to			
Fiscal Year	Actuarially	the Actuarially	Contribution	Plan	Contributions as
Ending	Determined	Determined	Deficiency	Covered	a Percentage of
Sept 30	Contribution	Contribution	(Excess)	Payroll	Covered Payroll
2020	\$ 1,486,570	\$ 1,528,459	\$ (41,889)	\$ 410,149	372.66%
2019	1,713,572	1,719,260	(5,688)	381,654	450.48%
2018	1,524,378	1,547,743	(23,365)	410,497	377.04%
2017	1,527,141	1,552,569	(25,428)	513,171	302.54%
2016	2,268,143	2,315,962	(47,819)	547,100	423.32%
2015	1,942,551	1,942,551	-	761,681	255.03%
2014	1,818,711	1,830,610	(11,899)	2,838,631	64.49%

#### Notes to Schedule

*Valuation Date:* October 1, 2018 Valuation and October 25, 2019 Actuarial Impact Statement Actuarially determined contribution rates are generally calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods & assumptions used to determine contribution rates:

Mortality:	Healthy Lives:			
Monanty.	Female: RP2000 Generational, 100% Combined BB. Male: RP2000 Generational, 10% Combine Combined Healthy Blue Collar, Scale BB.	-		
Interest rate:	7.0% per year compounded annually, net of inve	-		
Retirement age:	Earlier of age 52 and 10 years of service or 25 years of service regardless of age. Also, any member who has reached normal retirement age is assumed a retire at a rate of 25% for the first three years upon attaining first eligibility, and a rate of 100% thereafter.			
Early retirement:	Commencing at the member's eligibility for early retirement (20 years of credited service), members are assumed to retire with an immediate, subsidized benefit at the rate of 10% per year.			
Inflation growth:	2.50% per year.			
Payroll growth:	None.			
Asset smoothing methodology:	The actuarial value of assets is brought forward using the historical four-year geometric average of market value returns (net of fees).			
Funding method:	Entry Age Normal actuarial cost method.			
Salary increases:	10.0% for members with less than 10 years of se more years of service.	rvice, and 5.5% with 10 or		
	Additionally, projected salary at retirement is ind	-		
	below table for lump sum payments in the year of	of termination:		
	Service as of 10/1/2012	Final Salary Load		
	10 or more years	20.0%		
	More than 1, less than 10 years	10.0%		
	Less than 1 year	0.0%		
Other items:	This information is required for ten years; only s	even years is available.		

### Police Officers' Pension Trust Fund Schedule of Investment Returns

Last Ten Fiscal Years

Fiscal Year	
Ending	Annual Money-Weighted Rate of Return
Sept 30	Net of Investment Expense
2020	15.26%
2019	2.18%
2018	13.13%
2017	13.34%
2016	10.80%
2015	-4.79%
2014	11.57%

#### **Notes to Schedule:**

This information is required for ten years. However, only seven years of information is available.

#### Florida Retirement System

#### Schedule of the City's Proportionate Share of the Net Pension Liability Florida Retirement System (FRS) Defined Benefit Pension Plan

					City's	
					Proportionate	FRS Plan
		City's	City's		Share of the	Fiduciary Net
City's	Plan Sponsor	Proportion	Proportionate		FRS Net Pension	Position as a
Fiscal Year	Measurement	of the FRS Net	Share of the FRS	City's	Liability as a	Percentage of
Ending	Date	Pension	Net Pension	Covered	Percentage of	<b>Total Pension</b>
Sept 30	June 30	Liability	Liability	Payroll	Covered Payoll	Liability
2020	2020	0.0593%	\$ 25,693,325	\$ 17,955,663	143.09%	78.85%
2019	2019	0.0578%	19,897,342	16,629,277	119.65%	82.61%
2018	2018	0.0573%	17,274,013	15,850,602	108.98%	84.26%
2017	2017	0.0559%	16,522,306	14,895,723	110.92%	83.89%
2016	2016	0.0540%	13,628,488	13,649,458	99.85%	84.88%
2015	2015	0.0458%	5,918,323	12,287,619	48.16%	92.00%
2014	2014	0.0248%	1,511,824	8,595,833	17.59%	96.09%

#### Notes:

The City implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including restatement as of September 30, 2014. Information for prior years is not available.

#### Schedule of the City's Proportionate Share of the Net Pension Liability Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

					City's	
					Proportionate	HIS Plan
		City's	City's		Share of the	Fiduciary Net
City's	Plan Sponsor	Proportion	Proportionate		HIS Net Pension	Position as a
Fiscal Year	Measurement	of the HIS Net	Share of the HIS	City's	Liability as a	Percentage of
Ending	Date	Pension	Net Pension	Covered	Percentage of	Total Pension
Sept 30	June 30	Liability	Liability	Payroll	Covered Payoll	Liability
2020	2020	0.0517%	\$ 6,315,486	\$ 17,955,663	35.17%	3.00%
2019	2019	0.0497%	5,562,284	16,629,277	33.45%	2.63%
2018	2018	0.0485%	5,135,315	15,850,602	32.40%	2.15%
2017	2017	0.0467%	4,995,784	14,895,723	33.54%	1.64%
2016	2016	0.0442%	5,151,966	13,649,458	37.74%	0.97%
2015	2015	0.0405%	4,130,575	12,287,619	33.62%	0.50%
2014	2014	0.0301%	2,815,452	8,595,833	32.75%	0.99%

Notes:

The City implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including restatement as of September 30, 2014. Information for prior years is not available.

#### Florida Retirement System

### Schedule of City Contributions Florida Retirement System (FRS) Defined Benefit Pension Plan

		FRS	Contributions				
City's	FRS	in R	elation to the	FRS			FRS
Fiscal Year	Contractually	Co	ontractually	Contrib	ution	City's	Contributions as
Ending	Required	]	Required	Deficie	ency	Covered	a Percentage of
Sept 30	Contribution	Сс	ontribution	(Excess) Payroll		Covered Payroll	
2020	\$ 2,085,606	\$	2,085,606	\$	-	\$ 18,351,928	11.36%
2019	1,813,253		1,813,253		-	16,856,566	10.76%
2018	1,666,399		1,666,399		-	15,801,867	10.55%
2017	1,454,335		1,454,335		-	14,943,976	9.73%
2016	1,337,626		1,337,626		-	13,732,651	9.74%
2015	1,305,351		1,305,351		-	13,398,243	9.74%
2014	610,675		610,675		-	9,424,325	6.48%

Notes:

The City implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including restatement as of September 30, 2014. Information for prior years is not available.

### Schedule of City Contributions Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

City's	HIS	HIS Contributions in Relation to the	HIS		HIS
Fiscal Year	Contractually	Contractually	Contribution	City's	Contributions as
Ending	Required	Required	Deficiency	Covered	a Percentage of
Sept 30	Contribution	Contribution	(Excess) Payroll		Covered Payroll
2020	\$ 304,642	\$ 304,642	\$ -	\$ 18,351,928	1.66%
2019	279,819	279,819	-	16,856,566	1.66%
2018	262,311	262,311	-	15,801,867	1.66%
2017	248,070	248,070	-	14,943,976	1.66%
2016	227,962	227,962	-	13,732,651	1.66%
2015	183,241	183,241	-	13,398,243	1.37%
2014	114,589	114,589	-	9,424,325	1.22%

Notes:

The City implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including restatement as of September 30, 2014. Information for prior years is not available.

City of Venice, Florida Notes to Required Supplementary Information -Schedules of the City's Proportionate Share of the Net Pension Liability and Schedules of City Contributions

#### Florida Retirement System

#### NOTE 1 - CHANGES IN BENEFIT TERMS

#### **FRS Pension Plan:**

2020, 2019, 2018, 2017, 2016 and 2015:

No significant changes.

#### **HIS Program:**

2020, 2019, 2018, 2017, 2016 and 2015:

No significant changes.

#### **NOTE 2 - CHANGES IN ASSUMPTIONS**

#### **FRS Pension Plan:**

- 2020: The long-term expected rate of return was decreased from 6.90% to 6.80%
- *2019:* The long-term expected rate of return was decreased from 7.00% to 6.90%, and the mortality assumption was changed from the Generational RP-2000 with Projection Scale BB tables to the PUB-2010 base table, projected generationally with Scale MP-2018.
- 2018: The long-term expected rate of return was decreased from 7.10% to 7.00%
- 2017: The long-term expected rate of return was decreased from 7.60% to 7.10%
- 2016: The long-term expected rate of return was decreased from 7.65% to 7.60%
- *2015:* No significant changes. The inflation assumption remained at 2.60%, the real payroll growth assumption remained at 0.65%, and the overall payroll growth rate assumption remained at 3.25%. The long-term expected rate of return remained at 7.65%.

#### **HIS Program:**

*2020:* The municipal bond rate used to determine total pension liability was decreased from 3.50% to 2.21%, and the mortality rate assumption was changed from Generational RP-2000 with Projection Scale BB tables to the PUB-2010 base table, projected generationally with Scale MP-2018.

2019: The municipal bond rate used to determine total pension liability was decreased from 3.87% to 3.50%

- 2018: The municipal bond rate used to determine total pension liability was increased from 3.58% to 3.87%
- 2017: The municipal bond rate used to determine total pension liability was increased from 2.85% to 3.58%

2016: The municipal bond rate used to determine total pension liability was decreased from 3.80% to 2.85% 2015: The municipal bond rate used to determine total pension liability was decreased from 4.29% to 3.80%

#### **OPEB** Plan

#### Schedule of Changes in Total OPEB Liability

Last Ten Fiscal Years

			Fiscal	Yea	ar	
		2020	 2019		2018	 2017
Total Pension Liability						
Service Cost	\$	(42,721)	\$ (33,374)	\$	6,650	\$ 6,868
Interest		253,027	386,669		370,289	364,756
Difference between expected and actual						
experience		661,896	1,600,759		(552,067)	(614,411)
Benefit payments		(609,354)	(638,195)		(640,339)	(723,867)
Implicit rate subsidy		(40,629)	 (40,630)		(288,187)	(288,188)
Net change in total OPEB liability		222,219	1,275,229		(1,103,654)	(1,254,842)
Total OPEB liability, beginning		10,830,001	9,554,772		10,658,426	11,913,268
Total OPEB liability, ending	\$	11,052,220	\$ 10,830,001	\$	9,554,772	\$ 10,658,426
Covered payroll		20,044,779	\$ 18,840,882	\$	17,400,191	\$ 16,138,903
Total OPEB liability as a percentage of covered payroll		55.14%	57.48%		54.91%	66.04%

#### Notes to Schedule:

(1) Plan Assets:

- No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

#### Other items:

This information is required for ten years. However, only four years of information is available.



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### NONMAJOR GOVERNMENTAL FUNDS

#### **SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term *proceeds of specific revenue sources* establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund.

**Motor Fuel Tax Fund** – Revenue sources for this fund are restricted for street improvement and other transportation expenditures. Funds are generally used to reimburse the General Fund for street improvement expenditures made by the Public Works Department.

**Contraband-Forfeiture Fund** – To account for proceeds derived from the sale of confiscated property. Proceeds must be expended for law enforcement purposes as described in Florida Statute (FS) 932.7055.

**Police Training Fund** – To account for the City's share of certain court fines revenue. Proceeds are restricted to police education and training under FS 938.15.

**Boat Registration Fees Fund** – To account for the City's portion of county boat registration fees. Proceeds are restricted to specified marine or boating activities under FS 328.72 and interlocal agreement.

**Second Occupational License Fund** – To account for second occupational license revenue. Proceeds are committed to economic development activities under City Ordinance 93-21.

**Growth Management Training Fund** – Revenues are from a fee on building permits, which must be spent on departmental training under City Ordinance 97-61.

**Parking Fines Handicapped Access Improvement Fund** – Revenues are from certain parking fines. Proceeds are committed to handicap accessible programs under FS 316.008(4) and City Ordinance 2000-14.

**Tree Mitigation** – To account for funds received for the protection and replacement of trees on all property within the City.

**Centennial Community Fund** – To account for the administration of the Centennial Community Trust resources. Funds are designated for historic preservation and other projects of historical significance, under City Resolution 1042-90.

**Historical Commission Fund** – To account for donations from private sources specifically earmarked for the Venice Historical Commission.

#### **DEBT SERVICE FUND**

Debt service funds are used to account for the accumulation of resources for the payment of principal, interest, and related costs, on long-term governmental debt obligations.

**General Obligation Bonds Debt Service Fund** – to account for the accumulation of resources and payment of principal, interest, and related costs, on the City's General Obligation Bonds.

#### CAPITAL PROJECTS FUNDS

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects funds exclude those types of capital-related outflows financed by proprietary funds (enterprise funds).

**General Projects Fund** - To account for the cost of major park projects and other capital improvement projects which are not accounted for in one of the City's other capital projects funds.

**One-Cent Voted Sales Tax Fund** – To account for the proceeds from the City's share of the county-wide voter-adopted one-cent discretionary sales surtax. Proceeds are primarily restricted to expenditures for capital outlay under FS 212.055.

**Beach Renourishment Fund**– To account for the cost of beach renourishment projects and related resources.

Fire Impact Fee Fund– To account for the collection and expenditure of fire impact fees.

Law Enforcement Impact Fee Fund– To account for the collection and expenditure of law enforcement impact fees.



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# City of Venice, Florida Combining Balance Sheet Non-Major Governmental Funds September 30, 2020

				Special	Reven	ue		
	Mot	tor Fuel Tax		ontraband orfeiture	Polic	ce Training	Re	Boat gistration Fees
ASSETS								
Pooled cash and investments	\$	228,734	\$	105,381	\$	11,647	\$	51,247
Accounts receivable (net)		-		-		-		-
Due from other governments		95,969		-		204		1,459
Total assets	\$	324,703	\$	105,381	\$	11,851	\$	52,706
LIABILITIES								
Accounts payable	\$	-	\$	-	\$	-	\$	-
Due to other governments			1					-
Total liabilities								
FUND BALANCES								
Restricted for:								
Public safety		-		105,381		11,851		-
Boating and waterway improvements		-		-		-		52,706
Street improvements		324,703		-		-		-
Capital improvements		-		-		-		-
Debt service		-		-		-		-
Beach renourishment		-		-		-		-
Committed to:								
Training and education		-		-		-		-
Capital improvements		-		-		-		-
Economic development		-		-		-		-
Historic preservation			1	-				-
Total fund balances		324,703		105,381		11,851		52,706
Total liabilities and fund balances	\$	324,703	\$	105,381	\$	11,851	\$	52,706

					Special	Revenu	e		
Oc	Second cupational License	Μ	Growth anagement Training	Ha	rking Fines indicapped Access provement	Tree	Mitigation	entennial ommunity	istorical mmission
\$	48,556	\$	151,200	\$	126,826	\$	1,627	\$ 60,249	\$ 15,604
	1,702		-		-		-	 -	 -
\$	50,258	\$	151,200	\$	126,826	\$	1,627	\$ 60,249	\$ 15,604
\$	-	\$	-	\$	-	\$	-	\$ -	\$ 100
	-						-	 -	 19 119
	-		-		-		-	-	-
	-		-		-		-	-	-
	-		-		- 126,826		-	-	-
	-		-		120,820		-	-	-
	-		-		-		-	-	-
	-		151,200		-		-	-	-
	-		-		-		-	-	-
	50,258		-		-		-	-	-
	-		-		-		1,627	 60,249	 15,485
	50,258		151,200		126,826		1,627	 60,249	 15,485
\$	50,258	\$	151,200	\$	126,826	\$	1,627	\$ 60,249	\$ 15,604

# City of Venice, Florida Combining Balance Sheet Non-Major Governmental Funds September 30, 2020

	Special Revenue		Debt Service		Capital Projects				
		tal Special enue Funds		General Dbligation Bonds		eral Capital Projects	On	e Cent Voted Sales Tax	
ASSETS									
Pooled cash and investments	\$	801,071	\$	266,668	\$	712,797	\$	6,754,363	
Accounts receivable (net)		1,702		-		-		-	
Due from other governments		97,632		-		-	-	389,964	
Total assets	\$	900,405	\$	266,668	\$	712,797	\$	7,144,327	
LIABILITIES									
Accounts payable	\$	100	\$	-	\$	15,498	\$	310,122	
Due to other governments		19				-		-	
Total liabilities		119		-		15,498		310,122	
FUND BALANCES									
Restricted for:									
Public safety		117,232		-		-		-	
Boating and waterway improvements		52,706		-		-		-	
Street improvements		324,703		-		-		-	
Capital improvements		126,826		-		132,553		6,834,205	
Debt service		-		266,668		-		-	
Beach renourishment		-		-		-		-	
Committed to:									
Training and education		151,200		-		-		-	
Capital improvements		-		-		564,746		-	
Economic development		50,258		-		-		-	
Historic preservation		77,361		-		-		-	
Total fund balances		900,286		266,668		697,299		6,834,205	
Total liabilities and fund balances	\$	900,405	\$	266,668	\$	712,797	\$	7,144,327	

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Re	Beach nourishment	Fi	Fire Impact Fees		Enforcement pact Fees		`otal Capital roject Funds	tal Non-Major overnmental Funds
\$	3,477,129	\$	387,670	\$	56,992	\$	11,388,951	\$ 12,456,690
	-		-		-		-	1,702
	11,228		-		-		401,192	 498,824
\$	3,488,357	\$	387,670	\$	56,992	\$	11,790,143	\$ 12,957,216
\$	-	\$	-	\$	-	\$	325,620	\$ 325,720
			-					 19
						325,620		325,739
	-		-		-		-	117,232
	-		-		-		-	52,706
	-		-		-		-	324,703
	-		387,670		56,992		7,411,420	7,538,246
	-		-		-		-	266,668
	3,488,357		-		-		3,488,357	3,488,357
	-		-		_		-	151,200
	-		-		-		564,746	564,746
	-		-		-		-	50,258
								 77,361
	3,488,357		387,670		56,992		11,464,523	 12,631,477
\$	3,488,357	\$	387,670	\$	56,992	\$	11,790,143	\$ 12,957,216

# City of Venice, Florida Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended September 30, 2020

		Special	Revenue	
	Motor Fuel Tax	Contraband Forfeiture	Police Training	Boat Registration Fees
REVENUES				
Property taxes	\$ -	\$ -	\$ -	\$ -
Local option, use and fuel taxes	1,007,394	-	-	-
Fees and fines	-	4,474	3,060	-
Licenses and permits	-	-	-	-
Intergovernmental	207,393	-	-	17,667
Interest	2,084	2,117	165	580
Miscellaneous				5,000
Total revenues	1,216,871	6,591	3,225	23,247
EXPENDITURES				
Current:				
General government	-	-	-	-
Police	-	2,446	1,968	-
Grants and aid	-	-	-	1,999
Debt service:				
Principal	-	-	-	-
Interest	-	-	-	-
Fiscal charges	-	-	-	-
Capital outlay	-	36,800	-	-
Total expenditures		39,246	1,968	1,999
Excess (deficiency) of revenues				
over (under) expenditures	1,216,871	(32,655)	1,257	21,248
OTHER FINANCING SOURCES (USES)				
Issuance of long-term debt	-	-	-	-
Principal paid - current refunding	-	-	-	-
Sale of capital asset	-	-	-	-
Transfers in	-	-	-	-
Transfers out	(1,331,871)	-	-	
Total other financing sources (uses)	(1,331,871)	-		-
Net change in fund balances	(115 000)	(22 655)	1 057	21 249
	(115,000)	(32,655)	1,257	21,248
Fund balances at beginning of year	\$ 324,703	138,036	10,594	\$ 52,706
Fund balances at end of year	\$ 324,703	\$ 105,381	\$ 11,851	\$ 52,706

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					Special	Revenue					
Occuj	cond pational cense	Grov Manag Trair	ement	Hano A	Parking Fines Handicapped Access Improvement		litigation	ntennial nmunity	Historical Commission		
\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	
	-		-		-		-	-		-	
	-		-		6,450		-	-		-	
	4,242		-		-		1,625	-		-	
	- 677		- 1,986		- 1,808		2	- 884		- 226	
	077	Δ	1,980		1,000		2	-00		4,590	
	4,919		50,063		8,258		1,627	 884		4,816	
	-	1	9,488		-		-	-		3,069	
	-		-		-		-	-		-	
	-		-		-		-	-		-	
	-		-		-		-	-		-	
	-		-		-		-	-		-	
	-		-		-		-	-		-	
		1	- 9,488				-	 -		3,069	
		1	,700					 		5,009	
	4,919	3	30,575	1	8,258		1,627	 884		1,747	
	-		-		-		-	-		-	
	-		-		-		-	-		-	
	-		-		-		-	-		-	
	-		-		-		-	-		-	
	-		-		-		-	 -		-	
	-		-				-	 -			
	4,919	3	30,575		8,258		1,627	884		1,747	
	45,339		20,625		118,568		-	 59,365		13,738	
\$	50,258	\$ 15	51,200	\$	126,826	\$	1,627	\$ 60,249	\$	15,485	

# City of Venice, Florida Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended September 30, 2020

	Special Revenue	Debt Service	Capital Projects				
	Total Special Revenue Funds	General Obligation Bonds	General Capital Projects	One Cent Voted Sales Tax			
REVENUES	¢	¢ 0.551.000	¢.	ф.			
Property taxes	\$ -	\$ 2,551,230	\$ -	\$ -			
Local option, use and fuel taxes	1,007,394	-	-	3,456,153			
Fees and fines	13,984	-	-	-			
Licenses and permits	5,867	-	-	-			
Intergovernmental	225,060	-	150,000	62,597			
	10,529	13,670	8,832	95,349			
Miscellaneous Total revenues	57,667	-	150.022	-			
l otal revenues	1,320,501	2,564,900	158,832	3,614,099			
EXPENDITURES							
Current:							
General government	22,557	-	-	-			
Police	4,414	-	-	-			
Grants and aid	1,999	-	-	-			
Debt service:							
Principal	-	1,328,000	-	100,000			
Interest	-	1,249,085	-	-			
Fiscal charges	-	46,250	-	-			
Capital outlay	36,800		28,168	3,138,467			
Total expenditures	65,770	2,623,335	28,168	3,238,467			
Excess (deficiency) of revenues							
over (under) expenditures	1,254,731	(58,435)	130,664	375,632			
OTHER FINANCING SOURCES (USES)							
Issuance of long-term debt	-	3,482,000	-	-			
Principal paid - current refunding	-	(3,482,000)	-	-			
Sale of capital asset	-	-	-	988,884			
Transfers in	-	-	-	-			
Transfers out	(1,331,871)	-	-	(250,000)			
Total other financing sources (uses)	(1,331,871)			738,884			
Net change in fund balances	(77,140)	(58,435)	130,664	1,114,516			
Fund balances at beginning of year	977,426	325,103	566,635	5,719,689			
Fund balances at end of year	\$ 900,286	\$ 266,668	\$ 697,299	\$ 6,834,205			

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		Capital	Project	s				
Beach Renourishmen		ire Impact Fees		Law orcement pact Fees	Total Cap Project Fu		Total Non-Ma Government Funds	-
\$ -	- \$	-	\$	-	\$	-	\$ 2,551,23	30
-	-	-		-	3,456,	153	4,463,54	
	-	-		-		-	13,98	84
-	-	158,492		125,501	283,	993	289,80	60
11,229	)	-		- 223,82		826	448,88	86
49,079	)	4,576		3,625 161,46		461	185,60	60
-	-	-				-	57,6	67
60,308	3	163,068		129,126	4,125,	433	8,010,83	
23,972	2	-		-	23,	972	46,52	29
	-	-		-	-		4,4	14
-	-	-		-	-		1,99	99
	-	-		-	100,	000	1,428,00	00
	-	-		-		-	1,249,08	85
	-	-		-		-	46,23	50
	-	-		250,000	3,416,	635	3,453,43	35
23,972	2	-		250,000	3,540,	607	6,229,7	12
36,336	<u> </u>	163,068		(120,874)	584,	826	1,781,12	22
	-	-		-		-	3,482,00	00
-	-	-		-		-	(3,482,00	00)
-	-	-		-	988,		988,8	
250,000	)	-		-	250,		250,00	
-		-		-	(250,		(1,581,8	
250,000	)	-		-	988,	884	(342,98	87)
286,336	, )	163,068		(120,874)	1,573,	710	1,438,13	35
3,202,021		224,602		177,866	9,890,	813	11,193,34	
\$ 3,488,357	\$	387,670	\$	56,992	\$ 11,464,	523	\$ 12,631,47	77

# City of Venice, Florida Budget Comparison Schedule Motor Fuel Tax Fund For the Year Ended September 30, 2020

For the Tear Ended September 50, 20	Original Budget	Final Budget A	ctual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Fuel taxes	\$ 1,113,900	\$ 1,113,900 \$	1,007,394	\$ (106,506)
Intergovernmental	210,920	210,920	207,393	(3,527)
Interest	9,225	9,225	2,084	(7,141)
Total revenues	1,334,045	1,334,045	1,216,871	(117,174)
Excess (deficiency) of revenues over (under) expenditures	1,334,045	1,334,045	1,216,871	(117,174)
OTHER FINANCING SOURCES (USES)				
Transfers out	(1,449,045)	(1,449,045)	(1,331,871)	117,174
Net other financing sources (uses)	(1,449,045)	(1,449,045)	(1,331,871)	117,174
Net change in fund balances	(115,000)	(115,000)	(115,000)	-
Fund balances at beginning of year	443,353	443,353	439,703	(3,650)
Fund balances at end of year	\$ 328,353	\$ 328,353 \$	324,703	\$ (3,650)

### City of Venice, Florida Budget Comparison Schedule Contraband Forfeiture Fund For the Year Ended September 30, 2020

Tor the Tear Ended September 50,		inal Budget	Fir	1al Budget	Act	ual Amounts	Fina	iance with al Budget - Positive Vegative)
REVENUES								
Fees and fines	\$	-	\$	-	\$	4,474	\$	4,474
Interest		120		120		2,117		1,997
Total revenues		120		120		6,591		6,471
EXPENDITURES								
Current:								
Police		40,000		40,000		2,446		37,554
Capital outlay		-		-		36,800		(36,800)
Total expenditures	-	40,000		40,000		39,246		754
Net change in fund balances		(39,880)		(39,880)		(32,655)		7,225
Fund balances at beginning of year		65,220		65,220		138,036		72,816
Fund balances at end of year	\$	25,340	\$	25,340	\$	105,381	\$	80,041

### City of Venice, Florida Budget Comparison Schedule Police Training Fund For the Year Ended September 30, 2020

For the Tear Ended September 50,	nal Budget	Fina	al Budget	Actual	Final P	ance with Budget - ositive egative)
REVENUES						
Fees and fines	\$ 3,200	\$	3,200	\$ 3,060	\$	(140)
Interest	 150		150	 165		15
Total revenues	 3,350		3,350	 3,225		(125)
EXPENDITURES						
Current:						
Police	 3,350		3,350	 1,968		1,382
Total expenditures	 3,350		3,350	 1,968		1,382
Net change in fund balances	-		-	1,257		1,257
Fund balances at beginning of year	 8,111		8,111	 10,594		2,483
Fund balances at end of year	\$ 8,111	\$	8,111	\$ 11,851	\$	3,740

### City of Venice, Florida Budget Comparison Schedule Boat Registration Fees Fund For the Year Ended September 30, 2020

For the Tear Ended September 50, 2	Original Budget		Final Budget		Actual Amounts		Variance with Final Budget - Positive (Negative)	
REVENUES								
Intergovernmental	\$	115,000	\$	115,000	\$	17,667	\$	(97,333)
Interest		-		-		580		580
Miscellaneous		-		5,000		5,000		-
Total revenues		115,000		120,000		23,247		(96,753)
EXPENDITURES								
Current:								
Police		-		2,500		-		2,500
Grants and aid		-		2,500		1,999		501
Capital outlay		164,340		100,000		-		100,000
Total expenditures		164,340		105,000		1,999		103,001
Net change in fund balances		(49,340)		15,000		21,248		6,248
Fund balances at beginning of year		91,621		27,281		31,458		4,177
Fund balances at end of year	\$	42,281	\$	42,281	\$	52,706	\$	10,425

# City of Venice, Florida Budget Comparison Schedule Second Occupational License Fund For the Year Ended September 30, 2020

	Original Budget		Final Budget		Actual Amounts		Variance with Final Budget - Positive (Negative)	
REVENUES								
Licenses and permits	\$	5,000	\$	5,000	\$	4,242	\$	(758)
Interest		500		500		677		177
Total revenues		5,500		5,500		4,919		(581)
EXPENDITURES								
Current:								
Economic environment		5,000		5,000	_	-		5,000
Total expenditures		5,000		5,000		-		5,000
Net change in fund balances		500		500		4,919		4,419
Fund balances at beginning of year		39,415		39,415		45,339		5,924
Fund balances at end of year	\$	39,915	\$	39,915	\$	50,258	\$	10,343

# City of Venice, Florida Budget Comparison Schedule Growth Management Training Fund For the Year Ended September 30, 2020

Tor the Tear Lindea September 20,	Original Budget		Final Budget		Actual Amounts		Variance with Final Budget - Positive (Negative)	
REVENUES								
Interest	\$	1,800	\$	1,800	\$	1,986	\$	186
Miscellaneous		26,000		26,000		48,077		22,077
Total revenues		27,800		27,800		50,063		22,263
EXPENDITURES								
Current:								
General government		21,000		21,000		19,488		1,512
Total expenditures		21,000		21,000		19,488		1,512
Net change in fund balances		6,800		6,800		30,575		23,775
Fund balances at beginning of year		108,409		108,409		120,625		12,216
Fund balances at end of year	\$	115,209	\$	115,209	\$	151,200	\$	35,991

# City of Venice, Florida Budget Comparison Schedule Parking Fines Handicapped Access Improvement Fund For the Year Ended September 30, 2020

For the real Ended September 50	,	ginal Budget	Fi	inal Budget	Act	ual Amounts	Fin	riance with al Budget - Positive Negative)
REVENUES							-	
Fees and fines	\$	9,000	\$	9,000	\$	6,450	\$	(2,550)
Interest		1,500		1,500		1,808		308
Total revenues		10,500		10,500		8,258		(2,242)
EXPENDITURES								
Capital outlay		117,500		117,500		-		117,500
Total expenditures		117,500		117,500		-		117,500
Net change in fund balances		(107,000)		(107,000)		8,258		115,258
Fund balances at beginning of year		119,232		119,232		118,568		(664)
Fund balances at end of year	\$	12,232	\$	12,232	\$	126,826	\$	114,594

# City of Venice, Florida Budget Comparison Schedule Centennial Community Fund For the Year Ended September 30, 2020

For the rear Ended September 50,	inal Budget	Fin	al Budget	Actu	al Amounts	Fina P	ance with l Budget - ositive egative)
REVENUES							
Interest	\$ 1,350	\$	1,350	\$	884	\$	(466)
Total revenues	 1,350		1,350		884		(466)
EXPENDITURES							
Current:							
General government	-		-		-		-
Total expenditures	 -		-		-		-
Net change in fund balances	1,350		1,350		884		(466)
Fund balances at beginning of year	 55,706		55,706		59,365		3,659
Fund balances at end of year	\$ 57,056	\$	57,056	\$	60,249	\$	3,193

# City of Venice, Florida Budget Comparison Schedule Historical Commission Fund For the Year Ended September 30, 2020

	inal Budget	Fin	al Budget	Actu	al Amounts	Fina I	iance with Il Budget - Positive legative)
REVENUES							
Interest	\$ 180	\$	180	\$	226	\$	46
Miscellaneous	8,000		8,000		4,590		(3,410)
Total revenues	 8,180		8,180		4,816		(3,364)
EXPENDITURES							
Current:							
General government	6,000		6,000		3,069		2,931
Total expenditures	 6,000		6,000		3,069		2,931
Net change in fund balances	2,180		2,180		1,747		(433)
Fund balances at beginning of year	12,308		12,308		13,738		1,430
Fund balances at end of year	\$ 14,488	\$	14,488	\$	15,485	\$	997

# City of Venice, Florida Budget Comparison Schedule General Obligation Bonds Fund For the Year Ended September 30, 2020

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Taxes	\$ 2,516,310	\$ 2,516,310	\$ 2,551,230	\$ 34,920
Interest	20,000	20,000	13,670	(6,330)
Total revenues	2,536,310	2,536,310	2,564,900	28,590
EXPENDITURES				
Debt Service:				
Principal	1,328,000	1,328,000	1,328,000	-
Interest	1,268,310	1,249,085	1,249,085	-
Fiscal charges	-	46,500	46,250	250
Total expenditures	2,596,310	2,623,585	2,623,335	250
Excess (deficiency) of revenues over (under)				
expenditures	(60,000)	(87,275)	(58,435)	28,840
OTHER FINANCING SOURCES (USES)				
Issuance of long-term debt	-	3,482,000	3,482,000	-
Principal paid - current refunding		(3,482,000)	(3,482,000)	
Net other financing sources (uses)				
Net change in fund balances	(60,000)	(87,275)	(58,435)	28,840
Fund balances at beginning of year	337,919	337,919	325,103	(12,816)
Fund balances at end of year	\$ 277,919	\$ 250,644	\$ 266,668	\$ 16,024

# City of Venice, Florida Budget Comparison Schedule General Capital Projects Fund For the Year Ended September 30, 2020

For the Fear Ended September 50, 2020	(	Driginal Budget	Fin	al Budget	I	Actual Amounts	Fin	riance with al Budget - Positive Negative)
REVENUES								
Intergovernmental	\$	150,000	\$	150,000	\$	150,000	\$	-
Interest		3,375		3,375		8,832		5,457
Total revenues		153,375		153,375		158,832		5,457
EXPENDITURES								
Capital outlay		164,000		217,564		28,168		189,396
Total expenditures		164,000		217,564		28,168		189,396
Net change in fund balances		(10,625)		(64,189)		130,664		194,853
Fund balances at beginning of year		255,167		308,731		566,635		257,904
Fund balances at end of year	\$	244,542	\$	244,542	\$	697,299	\$	452,757

## City of Venice, Florida Budget Comparison Schedule One Cent Voted Sales Tax Fund For the Year Ended September 30, 2020

For the Tear Ended September 50, 2020	, Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Sales taxes	\$ 3,511,100	\$ 3,511,100	\$ 3,456,153	\$ (54,947)
Intergovernmental	525,000	791,435	62,597	(728,838)
Interest	67,500	67,500	95,349	27,849
Total revenues	4,103,600	4,370,035	3,614,099	(755,936)
EXPENDITURES				
Grants and aid	-	170,000	-	170,000
Debt Service:				
Principal	100,000	100,000	100,000	-
Capital outlay	8,859,889	10,166,208	3,138,467	7,027,741
Total expenditures	8,959,889	10,436,208	3,238,467	7,197,741
Excess (deficiency) of revenues over (under)				
expenditures	(4,856,289)	(6,066,173)	375,632	6,441,805
OTHER FINANCING SOURCES (USES)				
Issuance of long-term debt	1,898,653	1,898,653	-	(1,898,653)
Sale of capital asset	1,000,000	988,884	988,884	-
Transfers out	(250,000)	(250,000)	(250,000)	
Net other financing sources (uses)	2,648,653	2,637,537	738,884	(1,898,653)
Net change in fund balances	(2,207,636)	(3,428,636)	1,114,516	4,543,152
Fund balances at beginning of year	4,225,192	5,223,567	5,719,689	496,122
Fund balances at end of year	\$ 2,017,556	\$ 1,794,931	\$ 6,834,205	\$ 5,039,274

# City of Venice, Florida Budget Comparison Schedule Streets Capital Projects Fund For the Year Ended September 30, 2020

For the Tear Ended September 50, 20	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Intergovernmental	\$ 6,254,266	\$ 7,254,266	\$ 1,211,646	\$ (6,042,620)
Interest	56,250	56,250	75,224	18,974
Total revenues	6,310,516	7,310,516	1,286,870	(6,023,646)
EXPENDITURES				
Capital outlay	6,254,266	12,106,703	5,679,214	6,427,489
Total expenditures	6,254,266	12,106,703	5,679,214	6,427,489
Excess (deficiency) of revenues over (under) expenditures	56,250	(4,796,187)	(4,392,344)	403,843
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	548,200	548,200	501,677	(46,523)
Net other financing sources (uses)	548,200	548,200	501,677	(46,523)
Net change in fund balances	604,450	(4,247,987)	(3,890,667)	357,320
Fund balances at beginning of year	3,274,709	6,559,001	6,956,886	397,885
Fund balances at end of year	\$ 3,879,159	\$ 2,311,014	\$ 3,066,219	\$ 755,205

# City of Venice, Florida Budget Comparison Schedule Building and Renovation Fund For the Year Ended September 30, 2020

	Ori	ginal Budget	Fi	nal Budget	Actu	al Amounts	Fin	riance with aal Budget - Positive Negative)
REVENUES								
Interest	\$	176,171	\$	176,171	\$	86,506	\$	(89,665)
Total revenues		176,171		176,171		86,506		(89,665)
EXPENDITURES								
Capital outlay		1,084,812	1	1,093,226	1	0,678,718		414,508
Total expenditures		1,084,812	1	1,093,226	1	0,678,718		414,508
Net change in fund balances		(908,641)	(1	0,917,055)	(1	0,592,212)		324,843
Fund balances at beginning of year		908,641	1	0,917,055	1	0,795,392		(121,663)
Fund balances at end of year	\$	-	\$	_	\$	203,180	\$	203,180

# City of Venice, Florida Budget Comparison Schedule Beach Renourishment Fund For the Year Ended September 30, 2020

For the Year Ended September 50, 20	ginal Budget	F	inal Budget		Actual Amounts	Fin	riance with al Budget - Positive Negative)
REVENUES							
Intergovernmental	\$ 11,520	\$	11,520	\$	11,229	\$	(291)
Interest	 72,000		72,000		49,079		(22,921)
Total revenues	83,520		83,520		60,308		(23,212)
EXPENDITURES							
Current:							
General government	 24,000		24,000		23,972		28
Total expenditures	24,000		24,000		23,972		28
Excess (deficiency) of revenues over (under) expenditures	 59,520		59,520		36,336		(23,184)
<b>OTHER FINANCING SOURCES (USES)</b>							
Transfers in	250,000		250,000		250,000		-
Net other financing sources (uses)	250,000	_	250,000	_	250,000		-
Net change in fund balances	309,520		309,520		286,336		(23,184)
Fund balances at beginning of year	3,178,145		3,178,145		3,202,021		23,876
Fund balances at end of year	\$ 3,487,665	\$	3,487,665	\$	3,488,357	\$	692

# City of Venice, Florida Budget Comparison Schedule Fire Impact Fee Fund For the Year Ended September 30, 2020

	Original Budget Final Budget		Actual Amounts		Final Budget - Positive (Negative)		
REVENUES							
Licenses and permits	\$	117,600	\$ 117,600	\$	158,492	\$	40,892
Interest		3,375	 3,375		4,576		1,201
Total revenues		120,975	 120,975		163,068		42,093
EXPENDITURES							
Capital outlay		613,000	 613,000		-		613,000
Total expenditures		613,000	613,000		-		613,000
Excess (deficiency) of revenues over (under) expenditures		(492,025)	 (492,025)		163,068		655,093
<b>OTHER FINANCING SOURCES (USES)</b>							
Issuance of long-term debt		363,000	363,000		-		(363,000)
Net other financing sources (uses)		363,000	 363,000		-		(363,000)
Net change in fund balances		(129,025)	(129,025)		163,068		292,093
Fund balances at beginning of year		159,455	 159,455		224,602		65,147
Fund balances at end of year	\$	30,430	\$ 30,430	\$	387,670	\$	357,240

Variance with

# City of Venice, Florida Budget Comparison Schedule Law Enforcement Impact Fee Fund For the Year Ended September 30, 2020

Tor the Tear Ended September of	,	inal Budget	Fi	nal Budget	Act	ual Amounts	Fina	iance with al Budget - Positive Negative)
REVENUES			-					
Licenses and permits	\$	92,900	\$	112,900	\$	125,501	\$	12,601
Interest		2,800		2,800		3,625		825
Total revenues		95,700		115,700		129,126		13,426
EXPENDITURES								
Capital outlay		190,000		250,000		250,000		-
Total expenditures		190,000		250,000		250,000		-
Net change in fund balances		(94,300)		(134,300)		(120,874)		13,426
Fund balances at beginning of year		125,941		125,941		177,866		51,925
Fund balances at end of year	\$	31,641	\$	(8,359)	\$	56,992	\$	65,351

## **INTERNAL SERVICE FUNDS**

Internal Service Funds are established to finance and account for services and/or commodities furnished by a designated department to other departments within the City, on a cost-reimbursement basis.

**The Employees' Group Health and Life Insurance Fund -** To account for receipts and disbursements for health and life insurance claims which are partially self-insured by the City.

**The Workers' Compensation Self Insurance Fund -** To account for receipts and disbursements for workers' compensation claims which are partially self-insured by the City.

The Employee Flexible Spending Fund - To account for receipts and disbursements of the program established by the City.

**The Property and Liability Insurance Fund** - To account for receipts and disbursements for insurance of facilities, equipment and other risk exposures by the City.

**The Fleet Replacement Fund -** To account for the costs and revenue derived from assets that have been transferred into the City's fleet replacement program.

# City of Venice, Florida Combining Statement of Net Position Internal Service Funds September 30, 2020

	G	ties	
	Employees' Group Health and Life Insurance	Workers' Compensation Self Insurance	Employee Flexible Spending
ASSETS			
Current assets:			
Pooled cash and investments	\$ 6,896,700	\$ 1,166,270	\$ 7,105
Other cash	-	16,933	-
Accounts receivable (net)	2,507		1,063
Total current assets	6,899,207	1,183,203	8,168
Noncurrent assets:			
Capital assets:			
Machinery and equipment	-	-	-
Less accumulated depreciation	-	_	-
Total capital assets	-	-	-
Total assets	6,899,207	1,183,203	8,168
LIABILITIES			
Current liabilities:			
Accounts payable	439,563		
Accrued liabilities	6,696	2,367	-
Accrued insurance claims			-
Accrued insurance claims	241,801	774,000	
Total liabilities	688,060	776,367	- <u>-</u>
NET POSITION			
Net investment in capital assets	-	-	-
Unrestricted	6,211,147	406,836	8,168
Total net position	\$ 6,211,147	\$ 406,836	\$ 8,168

 <b>Governmental Activities</b>									
operty and Liability Insurance	F	Fleet Replacement	Total Internal Service Funds						
\$ 892,541 - 175,642 1,068,183	\$	6,462,176 - - 6,462,176	\$	15,424,792 16,933 179,212 15,620,937					
 - - - 1,068,183		12,636,513 (5,330,385) 7,306,128 13,768,304		12,636,513 (5,330,385) 7,306,128 22,927,065					
1,738 1,930		203,861		645,162 10,993					
 3,668		203,861		1,015,801 1,671,956					
\$ 1,064,515	\$	7,306,128 6,258,315 13,564,443	\$	7,306,128 13,948,981 21,255,109					

# City of Venice, Florida Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds For Fiscal Year Ended September 30, 2020

	Governmental Activities							
	Employees' Group Health and Life Insurance	Workers' Compensation Self Insurance	Employee Flexible Spending					
<b>OPERATING REVENUES</b>								
Interfund charges	\$ 5,037,900	\$ 640,944	\$ -					
Miscellaneous	2,457,375	12,833	137,948					
Total operating revenues	7,495,275	653,777	137,948					
<b>OPERATING EXPENSES</b>								
Personal services	102,238	56,477	-					
Insurance	1,473,907	163,093	-					
Professional services	390,636	26,654	2,678					
Claims	4,247,886	623,519	-					
Other services and charges	-	-	143,165					
Depreciation								
Total operating expenses	6,214,667	869,743	145,843					
Operating income (loss)	1,280,608	(215,966)	(7,895)					
NON OPERATING REVENUES (EXPENSES)								
Interest earnings	93,386	18,392	-					
Disposition of capital assets								
Net non-operating revenues (expenses)	93,386	18,392						
Income (loss) before contributions and transfers	1,373,994	(197,574)	(7,895)					
CAPITAL CONTRIBUTIONS								
Capital assets transferred in from governmental funds	-	-	-					
TRANSFERS								
Transfers in	-	-	15,000					
Transfers out	(15,000)		-					
Change in net position	1,358,994	(197,574)	7,105					
Total net position at beginning of year	4,852,153	604,410	1,063					
Total net position at end of year	\$ 6,211,147	\$ 406,836	\$ 8,168					

	Governmental Activities										
Property and Liability Insurance		R	Fleet Replacement	Total Internal Service Funds							
\$	962,784	\$	1,887,780	\$ 8,529,408							
	221,544		5	2,829,703							
	1,184,328		1,887,785	11,359,113							
	45,553		-	204,268							
	1,120,872		-	2,757,872							
	30,000		-	449,968							
	-		-	4,871,403							
	-		-	143,163							
	-		1,079,062	1,079,062							
	1,196,425		1,079,062	9,505,740							
	(12,097)		808,723	1,853,373							
	14,731		96,909	223,413							
	-		167,000	167,000							
	14,731	_	263,909	390,41							
	2,634		1,072,632	2,243,79							
	-		700,209	700,209							
	-		306,285	321,28							
	- 2,634		- 2,079,126	(15,000)							
	1,061,881		11,485,317	18,004,824							
\$	1,064,515	\$	13,564,443	\$ 21,255,109							

## City of Venice, Florida Combining Statement of Cash Flows Internal Service Funds For the Year Ended September 30, 2020

$ \begin{array}{c c c c c c c c c c c c c c c c c c c $		<b>Governmental Activities</b>						
Receipts from customers\$2,510,304\$12,833\$137,948Interfund charges5,037,900640,944Payments to suppliers(2,298,995)(189,747)(145,843)Payments to employces(100,113)(56,110)-Claims paid(4,269,317)(421,519)-Net cash provided (used) by operating activities $879,779$ (13,599)(7,895)CASH FLOWS FROM NONCAPITAL AND RELATED(15,000)Transfers in from other funds15,000Transfers out to other fundsNet cash provided (used) by noncapital and related(15,000)financing activitiesProceeds from sale of capital assetsNet cash provided (used) by capital and relatedfinancing activities93,38618,392Net cash provided (used) by investing activities93,38618,392Interest earnings93,38618,392Net cash provided (used) by investing activities958,1654,7937,105-Cash and cash equivalents at beginning of year\$5,938,5351,178,410-Cash and cash equivalents at equivalents56,896,700\$1,183,203\$7,105Reconciliation of operating income (loss)51,280,608\$(215,966)\$(7,895) <tr< th=""><th></th><th>G</th><th>roup Health and Life</th><th colspan="2">Compensation</th><th></th><th>Flexible</th></tr<>		G	roup Health and Life	Compensation			Flexible	
Interfund charges $5,037,900$ $640,944$ .Payments to suppliers $(2,298,995)$ $(189,747)$ $(145,843)$ Payments to employees $(100,113)$ $(56,110)$ .Claims paid $(4,269,317)$ $(421,519)$ .Net cash provided (used) by operating activities $879,779$ $(13,599)$ $(7,895)$ CASH FLOWS FROM NONCAPITAL AND RELATEDTransfers out or other fundsTransfers out or other funds $(15,000)$ Net cash provided (used) by noncapital and related financing activities $(15,000)$ FINANCING ACTIVITIESProceeds from sale of capital assetsNet cash provided (used) by investing activitiesProceeds from sale of capital assetsNet cash provided (used) by investing activitiesProceeds from sale of capital assetsNet cash provided (used) by investing activities								
Payments to suppliers $(2,298,995)$ $(189,747)$ $(145,843)$ Payments to employees $(100,113)$ $(56,110)$ -Claims paid $(42,69,317)$ $(421,519)$ -Net cash provided (used) by operating activities $879,779$ $(13,599)$ $(7,895)$ CASH FLOWS FROM NONCAPITAL AND RELATEDTransfers in from other funds $15,000$ Transfers out oo ther funds15,000Transfers out oo to the funds $(15,000)$ Net cash provided (used) by noncapital and related financing activities $(15,000)$ FINANCING ACTIVITIESPurchases of capital assetsProceeds from sale of capital assetsNet cash provided (used) by capital and related financing activities93,38618,392-Interest carnings93,38618,392Net cash provided (used) by investing activities933,38618,392-Interest canings93,38618,392Net cash provided (used) by investing activities958,1654,7937,105Cash and cash equivalents at end of year $5,938,535$ 1,178,410-Cash and cash equivalents at end of year $5,6386,700$ \$1,183,203\$Operating income (loss)to et cash provided (used) by operating activities:Depreciation	-	\$		\$		\$	137,948	
Payments to employees $(100,113)$ $(56,110)$ $-$ Claims paid $(4,269,317)$ $(421,519)$ $-$ Net cash provided (used) by operating activities $879,779$ $(13,599)$ $(7,895)$ CASH FLOWS FROM NONCAPITAL AND RELATEDFINANCING ACTIVITIES $  15,000$ Transfers out to other funds $  15,000$ $ -$ Transfers out to other funds $(15,000)$ $  -$ financing activities $(15,000)$ $  -$ FINANCING ACTIVITIES $(15,000)$ $  -$ Purchases of capital assets $   -$ Net cash provided (used) by capital and related financing activities $  -$ Interest carnings $93,386$ $18,392$ $ -$ Net cash provided (used) by investing activities $958,165$ $4,793$ $7,105$ Cash and cash equivalents at ed of year $5,938,535$ $1,178,410$ $-$ Cash and cash equivalents at eding of year $5,938,535$ $1,178,410$ $-$ Cash and cash equivalents at eding income (loss) $5$ $1,280,608$ $5$ $(215,966)$ $5$ $(7,895)$ Adjustments to reconcile operating income (loss) $5$ $1,280,608$ $5$ $(21,896)$ $5$ $(7,895)$ Adjustments to reconcile operating income (loss) $5$ $1,280,608$ $5$ $(21,896)$ $5$ $(7,895)$ Adjustments to reconcile operating activities: $  -$ </td <td>-</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>-</td>	-						-	
Claims paid( $4269,317$ )( $421,519$ )Net cash provided (used) by operating activitiesCASH FLOWS FROM NONCAPITAL AND RELATEDFINANCING ACTIVITIESTransfers in from other funds-Transfers out to other funds-Transfers in from other funds-Transfers in from other funds-Transfers out to other funds-FUNCH Colspan="2">-FUNCH Colspan="2">-CASH FLOWS FROM INVESTING ACTIVITIESInterest caranings <th c<="" td=""><td></td><td></td><td>· · · /</td><td></td><td>. ,</td><td></td><td>(145,843)</td></th>	<td></td> <td></td> <td>· · · /</td> <td></td> <td>. ,</td> <td></td> <td>(145,843)</td>			· · · /		. ,		(145,843)
Net cash provided (used) by operating activities       879,779       (13,599)       (7,895)         CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES       -       15,000       -       -         Transfers in from other funds       .       .       .       15,000       -       -         Transfers out to other funds       (15,000)       .	· · · ·				, ,		-	
CASH FLOWS FROM NONCAPITAL AND RELATED         FINANCING ACTIVITIES         Transfers in from other funds       -         Transfers out to other funds       (15,000)         Transfers out to other funds       (15,000)         Net cash provided (used) by noncapital and related       (15,000)         financing activities       (15,000)         Purchases of capital assets       -         Purchases of capital assets       -         Proceeds from sale of capital assets       -         Net cash provided (used) by capital and related       -         financing activities       93,386         Interest earnings       93,386         Net cash provided (used) by investing activities       958,165         At a cash equivalents at end of year       5,938,535         Cash and cash equivalents       958,165         Cash and cash equivalents at end of year       \$ 6,896,700         Cash and cash provided (used) by operating activities:       -         Operating income (loss)       to et cash         to to et cash provided (used) by operating activities:       -         Operating income (loss)       \$ 1,280,608       \$ (215,966)       \$ (7,895)         Adjustments to reconcile operating income (loss)       -       -       -	-		<u> </u>		<u>`</u>		-	
FINANCING ACTIVITIES       -       -       15,000         Transfers in from other funds       (15,000)       -       -         Net cash provided (used) by noncapital and related financing activities       (15,000)       -       15,000         CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES       -       -       -         Purchases of capital assets       -       -       -       -         Proceeds from sale of capital assets       -       -       -       -       -         Net cash provided (used) by capital and related financing activities       -	Net cash provided (used) by operating activities		8/9,//9		(13,399)		(7,893)	
Transfers in from other funds15,000Transfers out to other funds(15,000)Net cash provided (used) by noncapital and related(15,000)financing activities(15,000)-15,000CASH FLOWS FROM CAPITAL AND RELATEDFINANCING ACTIVITIESPurchases of capital assetsProceeds from sale of capital assetsNet cash provided (used) by capital and relatedfinancing activitiesCASH FLOWS FROM INVESTING ACTIVITIES93,38618,392-Interest earnings93,38618,392-Net cash provided (used) by investing activities958,1654,7937,105Cash and cash equivalents at beginning of year $5,938,535$ 1,178,410-Cash and cash equivalents at end of year\$6,896,700\$1,183,203\$Reconciliation of operating income (loss) to net cash provided (used) by operating activities:\$1,280,608\$(215,966)\$(7,895)Adjustments to reconcile operating income (loss)s1,280,608\$(215,966)\$(7,895)Adjustments to reconcile operating income (loss)Change in assets and liabilities:Accounts receivable52,929Accounts payable(434,452)Accounts payable(21,431)202,000	CASH FLOWS FROM NONCAPITAL AND RELATED							
Transfers out to other funds $(15,000)$ Net cash provided (used) by noncapital and related financing activities $(15,000)$ - $15,000$ CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIESPurchases of capital assetsProceeds from sale of capital assetsNet cash provided (used) by capital and related financing activitiesCASH FLOWS FROM INVESTING ACTIVITIESInterest earnings93,38618,392-Net cash provided (used) by investing activities93,38618,392-Net cash provided (used) by investing activities93,38618,392-Net cash and cash equivalents958,1654,7937,105Cash and cash equivalents at beginning of year $5,938,535$ $1,178,410$ -Cash and cash equivalents at end of year\$ $6,896,700$ \$ $1,183,203$ \$Reconciliation of operating income (loss) 	FINANCING ACTIVITIES							
Net cash provided (used) by noncapital and related financing activities       (15,000)       -       15,000         CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES       -			-		-		15,000	
financing activities       (15,000)       -       15,000         CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES       -       -       -         Purchases of capital assets       -       -       -       -         Proceeds from sale of capital assets       -       -       -       -       -         Net cash provided (used) by capital and related financing activities       -			(15,000)		-		-	
CASH FLOWS FROM CAPITAL AND RELATED         FINANCING ACTIVITIES         Purchases of capital assets       -         Proceeds from sale of capital assets       -         Net cash provided (used) by capital and related financing activities       -         CASH FLOWS FROM INVESTING ACTIVITIES       -         Interest earnings       93,386         Net cash provided (used) by investing activities       958,165         Activation of operating income (loss)       958,165         Cash and cash equivalents at beginning of year       5,938,535         Cash and cash equivalents at end of year       5,938,535         Cash and cash equivalents at end of year       \$         Cash and cash equivalents at end of year       \$         Cash and cash equivalents at end of year       \$         Cash provided (used) by operating activities:       \$         Depreting income (loss)       \$       \$         Adjustments to reconcile operating income (loss)       \$       \$         Accounts receivable       \$       \$         Accounts payable       \$			(1 - 0 0 0)					
FINANCING ACTIVITIES         Purchases of capital assets       -       -         Proceeds from sale of capital assets       -       -         Net cash provided (used) by capital and related financing activities       -       -         CASH FLOWS FROM INVESTING ACTIVITIES       -       -         Interest earnings       93,386       18,392       -         Net cash provided (used) by investing activities       93,386       18,392       -         Net cash provided (used) by investing activities       93,386       18,392       -         Net increase (decrease) in cash and cash equivalents       958,165       4,793       7,105         Cash and cash equivalents at beginning of year       5,938,535       1,178,410       -         Cash and cash equivalents at end of year       \$       6,896,700       \$       1,183,203       \$       7,105         Reconciliation of operating income (loss)       to net cash provided (used) by operating activities:       -       -       -       -         Operating income (loss)       \$       1,280,608       \$       (215,966)       \$       (7,895)         Adjustments to reconcile operating income (loss)       -       -       -       -       -         Depreciation       -       -	financing activities		(15,000)		-		15,000	
Purchases of capital assetsProceeds from sale of capital assetsNet cash provided (used) by capital and related financing activitiesCASH FLOWS FROM INVESTING ACTIVITIES Interest earnings93,38618,392-Net cash provided (used) by investing activities93,38618,392-Net cash provided (used) by investing activities93,38618,392-Net increase (decrease) in cash and cash equivalents958,1654,7937,105Cash and cash equivalents at beginning of year5,938,5351,178,410-Cash and cash equivalents at end of year\$6,896,700\$1,183,203\$Operating income (loss)to net cash provided (used) by operating activities: Depreciation\$1,280,608\$(215,966)\$(7,895)Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: DepreciationChange in assets and liabilities: 	CASH FLOWS FROM CAPITAL AND RELATED							
Proceeds from sale of capital assets       -       -       -       -         Net cash provided (used) by capital and related financing activities       -       -       -       -         CASH FLOWS FROM INVESTING ACTIVITIES       Interest earnings       93,386       18,392       -       -         Net cash provided (used) by investing activities       93,386       18,392       -       -       -         Net cash provided (used) by investing activities       93,386       18,392       -       -       -         Net cash provided (used) by investing activities       958,165       4,793       7,105       -	FINANCING ACTIVITIES							
Net cash provided (used) by capital and related financing activitiesCASH FLOWS FROM INVESTING ACTIVITIES Interest earnings Net cash provided (used) by investing activities $93,386$ $18,392$ -Net cash provided (used) by investing activities $93,386$ $18,392$ -Net increase (decrease) in cash and cash equivalents Cash and cash equivalents at beginning of year $958,165$ $4,793$ $7,105$ Cash and cash equivalents at end of year $958,165$ $1,178,410$ -Cash and cash equivalents at end of year $$6,896,700$ $$1,183,203$ $$7,105$ Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Depreciation $$1,280,608$ $$(215,966)$ $$(7,895)$ Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: DepreciationChange in assets and liabilities: Accounts payable Accounts payable $$2,929$ Accrued liabilities Accrued claims $$2,125$ $367$ -Accrued claims $$(21,431)$ $202,000$ -	Purchases of capital assets		-		-		-	
financing activitiesCASH FLOWS FROM INVESTING ACTIVITIESInterest earnings $93,386$ $18,392$ -Net cash provided (used) by investing activities $93,386$ $18,392$ -Net increase (decrease) in cash and cash equivalents $958,165$ $4,793$ $7,105$ Cash and cash equivalents at beginning of year $5,938,535$ $1,178,410$ -Cash and cash equivalents at end of year $\$$ $6,896,700$ $\$$ $1,183,203$ $\$$ $7,105$ Reconciliation of operating income (loss) to net cash provided (used) by operating activities: $\$$ $1,280,608$ $\$$ $(215,966)$ $\$$ $(7,895)$ Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Depreciation $  -$ Change in assets and liabilities: Accounts receivable $52,929$ $ -$ Accounts payable $(434,452)$ $ -$ Accrued liabilities $2,125$ $367$ $-$ Accrued claims $(21,431)$ $202,000$ $-$	Proceeds from sale of capital assets		-		-		-	
CASH FLOWS FROM INVESTING ACTIVITIES Interest earnings Net cash provided (used) by investing activities $93,386$ $18,392$ -Net increase (decrease) in cash and cash equivalents Cash and cash equivalents at beginning of year Cash and cash equivalents at beginning of year $958,165$ $4,793$ $7,105$ Cash and cash equivalents at beginning of year Cash and cash equivalents at end of year $958,165$ $4,793$ $7,105$ Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Depreciation $$1,280,608$ $$ (215,966)$ $$ (7,895)$ Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Depreciation $$ 1,280,608$ $$ (215,966)$ $$ (7,895)$ Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Depreciation $$ 1,280,608$ $$ (215,966)$ $$ (7,895)$ Accounts receivable Accounts payable $52,929$ $ -$ Accounts payable Accrued liabilities $(434,452)$ $-$ Accrued claims $(21,431)$ $202,000$ $-$	Net cash provided (used) by capital and related							
Interest earnings $93,386$ $18,392$ -Net cash provided (used) by investing activities $93,386$ $18,392$ -Net increase (decrease) in cash and cash equivalents $958,165$ $4,793$ $7,105$ Cash and cash equivalents at beginning of year $5,938,535$ $1,178,410$ -Cash and cash equivalents at end of year $\$$ $6,896,700$ $\$$ $1,183,203$ $\$$ $7,105$ Reconciliation of operating income (loss) to net cashprovided (used) by operating activities:Operating income (loss) $\$$ $1,280,608$ $\$$ $(215,966)$ $\$$ $(7,895)$ Adjustments to reconcile operating income (loss)to net cash provided (used) by operating activities: $  -$ Depreciation $    -$ Change in assets and liabilities: $52,929$ $  -$ Accounts receivable $52,929$ $  -$ Accounts payable $(434,452)$ $  -$ Accrued liabilities $2,125$ $367$ $ -$ Accrued claims $(21,431)$ $202,000$ $-$	financing activities		-		-		-	
Net cash provided (used) by investing activities $93,386$ $18,392$ -Net increase (decrease) in cash and cash equivalents $958,165$ $4,793$ $7,105$ Cash and cash equivalents at beginning of year $5,938,535$ $1,178,410$ -Cash and cash equivalents at end of year $$$6,896,700$ $$$1,183,203$ $$$7,105$ Reconciliation of operating income (loss) to net cash $$$$0,6896,700$ $$$1,183,203$ $$$7,105$ Reconciliation of operating activities: $$$$0,896,700$ $$$1,183,203$ $$$7,105$ Operating income (loss)to net cash provided (used) by operating activities: $$$$1,280,608$ $$$(215,966)$ $$(7,895)$ Adjustments to reconcile operating income (loss)to net cash provided (used) by operating activities: $-$$$2,929$ $-$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$	CASH FLOWS FROM INVESTING ACTIVITIES							
Net cash provided (used) by investing activities $93,386$ $18,392$ -Net increase (decrease) in cash and cash equivalents $958,165$ $4,793$ $7,105$ Cash and cash equivalents at beginning of year $5,938,535$ $1,178,410$ -Cash and cash equivalents at end of year $$$6,896,700$ $$$1,183,203$ $$$7,105$ Reconciliation of operating income (loss) to net cash $$$$0,6896,700$ $$$1,183,203$ $$$7,105$ Reconciliation of operating activities: $$$$0,896,700$ $$$1,183,203$ $$$7,105$ Operating income (loss)to net cash provided (used) by operating activities: $$$$1,280,608$ $$$(215,966)$ $$(7,895)$ Adjustments to reconcile operating income (loss)to net cash provided (used) by operating activities: $-$$$2,929$ $-$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$$	Interest earnings		93,386		18,392		-	
Cash and cash equivalents at beginning of year $5,938,535$ $1,178,410$ $-$ Cash and cash equivalents at end of year $\$$ $6,896,700$ $\$$ $1,183,203$ $\$$ $7,105$ Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss) $\$$ $1,280,608$ $\$$ $(215,966)$ $\$$ $(7,895)$ Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Depreciation $  -$ Change in assets and liabilities: Accounts receivable $52,929$ $ -$ Accounts payable Accrued liabilities $(434,452)$ $ -$ Accrued liabilities $2,125$ $367$ $-$ Accrued claims $(21,431)$ $202,000$ $-$	Net cash provided (used) by investing activities				18,392		-	
Cash and cash equivalents at end of year\$ 6,896,700\$ 1,183,203\$ 7,105Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss) to net cash provided (used) by operating activities: Depreciation\$ 1,280,608\$ (215,966)\$ (7,895)Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: DepreciationChange in assets and liabilities: Accounts receivable52,929Accounts payable Accrued liabilities(434,452)Accrued liabilities (21,431)202,000	Net increase (decrease) in cash and cash equivalents		958,165		4,793		7,105	
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:Operating income (loss)\$ 1,280,608\$ (215,966)\$ (7,895)Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: DepreciationChange in assets and liabilities: Accounts receivable52,929Accounts payable(434,452)Accrued liabilities2,125367Accrued liabilities(21,431)202,000	Cash and cash equivalents at beginning of year		5,938,535		1,178,410		-	
provided (used) by operating activities:Operating income (loss)\$ 1,280,608\$ (215,966)\$ (7,895)Adjustments to reconcile operating income (loss)to net cash provided (used) by operating activities:DepreciationChange in assets and liabilities:52,929Accounts receivable52,929Accounts payable(434,452)Accrued liabilities2,125367-Accrued claims(21,431)202,000-	Cash and cash equivalents at end of year	\$	6,896,700	\$	1,183,203	\$	7,105	
provided (used) by operating activities:Operating income (loss)\$ 1,280,608\$ (215,966)\$ (7,895)Adjustments to reconcile operating income (loss)to net cash provided (used) by operating activities:DepreciationChange in assets and liabilities:52,929Accounts receivable52,929Accounts payable(434,452)Accrued liabilities2,125367-Accrued claims(21,431)202,000-	Reconciliation of operating income (loss) to net cash							
Operating income (loss)\$ 1,280,608\$ (215,966)\$ (7,895)Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: DepreciationChange in assets and liabilities: Accounts receivable52,929Accounts payable(434,452)Accrued liabilities2,125367Accrued claims(21,431)202,000								
to net cash provided (used) by operating activities: Depreciation		\$	1,280,608	\$	(215,966)	\$	(7,895)	
DepreciationChange in assets and liabilities: Accounts receivable52,929Accounts payable(434,452)Accrued liabilities2,125367-Accrued claims(21,431)202,000-	Adjustments to reconcile operating income (loss)							
Change in assets and liabilities:52,929Accounts receivable(434,452)Accrued liabilities2,125367-Accrued claims(21,431)202,000-	to net cash provided (used) by operating activities:							
Accounts receivable       52,929       -       -         Accounts payable       (434,452)       -       -         Accrued liabilities       2,125       367       -         Accrued claims       (21,431)       202,000       -	Depreciation		-		-		-	
Accounts payable       (434,452)       -       -         Accrued liabilities       2,125       367       -         Accrued claims       (21,431)       202,000       -	Change in assets and liabilities:							
Accrued liabilities         2,125         367         -           Accrued claims         (21,431)         202,000         -	Accounts receivable		52,929		-		-	
Accrued claims (21,431) 202,000 -	Accounts payable		(434,452)		-		-	
	Accrued liabilities		2,125		367		-	
Net cash provided (used) by operating activities $\$$ $879,779$ $\$$ $(13,599)$ $\$$ $(7,895)$	Accrued claims		· · · · · · · · · · · · · · · · · · ·				-	
	Net cash provided (used) by operating activities	\$	879,779	\$	(13,599)	\$	(7,895)	

#### Supplemental disclosure of noncash investing, capital and financing activities:

Capital assets with a cost of \$700,209 (no depreciation) were transferred into the fleet replacement fund from Governmental Activities.

	0	Govern	mental Activitie	S	
a1	Property and Liabilitiy Insurance		Fleet eplacement	G	Total overnmental Activities
\$	45,902 962,784 (1,151,473) (45,253) - (188,040)	\$	5 1,887,780 110,319 (1,568) - 1,996,536	\$	2,706,992 8,529,408 (3,675,739) (203,044) (4,690,836) 2,666,781
. <u> </u>			306,285 		321,285 (15,000) 306,285
	-		(2,482,668) 167,000 (2,315,668)		(2,482,668) 167,000 (2,315,668)
	14,731 14,731 (173,309) 1,065,850		96,909 96,909 84,062 6,378,114		223,418 223,418 880,816 14,560,909
\$	892,541 (12,097)	\$	6,462,176	\$	15,441,725
	-		1,079,062		1,079,062
\$	(175,642) (601) 300 - (188,040)	\$	- 110,319 (1,568) - 1,996,536	\$	(122,713) (324,734) 1,224 180,569 2,666,781
Φ	(100,040)	Φ	1,790,330	Ф	2,000,781



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## TRUST FUNDS

Trust Funds are used to administer resources reserved and held by a governmental unit as the trustee or as the agent for others. Use of these Trust Funds facilitates the discharge of responsibilities placed upon the governmental unit by virtue of law or other authority.

## **PENSION TRUST FUNDS:**

**Police Officers' Retirement Trust Fund** accounts for contributions and related pension benefits for certain retired City police officers. The City administers the funds only as authorized by the Police Officer's Pension Board.

**Firefighters' Retirement Trust Fund** accounts for contributions and related pension benefits for certain retired City firefighters. The City administers the funds only as authorized by the Firefighters' Pension Board.

# City of Venice, Florida Combining Statement of Fiduciary Net Position Pension Trust Funds September 30, 2020

	Police Officers' actirement	Firefighters' Retirement	Total Pension Funds		
ASSETS					
Cash and cash equivalents	\$ 794,801	\$ 835,528	\$	1,630,329	
Receivables:					
Interest and dividends	50,170	17,344		67,514	
Contributions	 -	2,534		2,534	
Total receivables	 50,170	 19,878		70,048	
Investments, at fair value:					
U.S. Government and agency obligations	3,412,112	3,761,209		7,173,321	
Mortgage-backed obligations	180,986	8,393		189,379	
Domestic equities	22,709,325	5,234,335		27,943,660	
Foreign equities	1,366,076	227,619		1,593,695	
Corporate obligations	4,909,860	2,567,999		7,477,859	
Fixed income mutual funds	-	1,226,861		1,226,861	
Real estate investment funds	3,724,772	2,717,492		6,442,264	
Domestic equity mutual funds	-	7,629,098		7,629,098	
Foreign equity mutual funds	4,315,331	4,090,453		8,405,784	
Partnerships	4,594	1,454		6,048	
Total investments	 40,623,056	 27,464,913		68,087,969	
Total assets	 41,468,027	 28,320,319		69,788,346	
LIABILITIES					
Accounts payable	 5,366	 34,726		40,092	
NET POSITION					
Restricted for pension benefits	\$ 41,462,661	\$ 28,285,593	\$	69,748,254	

# City of Venice, Florida Combining Statement of Changes in Fiduciary Net Position Pension Trust Funds For the Year Ended September 30, 2020

	Police Officers' Retirement	Firefighters' Retirement	Total Pension Funds		
ADDITIONS					
Contributions:					
Employer	\$ 1,282,012	\$ 2,406,800	\$	3,688,812	
Plan members	28,721	122,740		151,461	
State of Florida (passed through general fund)	246,447	 180,552		426,999	
Total contributions	 1,557,180	 2,710,092		4,267,272	
Investment income:					
Net appreciation (depreciation) in fair value of investments	5,052,276	1,278,209		6,330,485	
Interest and dividends	751,072	 661,293		1,412,365	
Investment income (loss)	5,803,348	1,939,502		7,742,850	
Less investment expenses	 (213,038)	 (122,376)		(335,414)	
Net investment income	 5,590,310	 1,817,126		7,407,436	
Total additions	 7,147,490	 4,527,218		11,674,708	
DEDUCTIONS					
Benefit payments, including refunds of contributions	3,516,816	2,497,024		6,013,840	
Administrative expense	73,908	61,444		135,352	
Total deductions	 3,590,724	 2,558,468		6,149,192	
Change in net position	3,556,766	1,968,750		5,525,516	
Net position restricted for pension benefits at beginning of year	 37,905,895	 26,316,843		64,222,738	
Net position restricted for pension benefits at end of year	\$ 41,462,661	\$ 28,285,593	\$	69,748,254	



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# **STATISTICAL SECTION**

# (UNAUDITED)



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#### STATISTICAL SECTION

This part of the City of Venice's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

## City of Venice, Florida Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year							
		2020	1	2019		2018		2017
Governmental activities								
Net investment in capital assets	\$	66,199,215	\$	61,248,557	\$	55,852,721	\$	52,885,644
Restricted		21,697,921		19,644,583		16,565,828		14,064,748
Unrestricted		(20,992,013)		(18,089,714)		(20,022,101)		(20,950,436)
Total governmental activities net position	\$	66,905,123	\$	62,803,426	\$	52,396,448	\$	45,999,956
Business-type activities								
Net investment in capital assets	\$	111,094,189	\$	100,726,901	\$	99,146,832	\$	98,987,903
Restricted		11,688,827		11,136,445		11,623,715		9,295,950
Unrestricted		34,808,932		35,481,130		32,650,607		30,522,933
Total business-type activities net position	\$	157,591,948	\$	147,344,476	\$	143,421,154	\$	138,806,786
Primary government								
Net investment in capital assets	\$	177,293,404	\$	161,975,458	\$	154,999,553	\$	151,873,547
Restricted		33,386,748		30,781,028		28,189,543		23,360,698
Unrestricted		13,816,919		17,391,416		12,628,506		9,572,497
Total primary government net position	\$	224,497,071	\$	210,147,902	\$	195,817,602	\$	184,806,742

Fiscal Year										
2016		2015	2014			2013	2012			2011
\$ 53,650,492	\$	52,302,676	\$	49,065,887	\$	52,923,502	\$	50,783,764	\$	53,788,685
11,431,796		10,944,412		4,208,000		4,752,964		4,161,566		4,332,318
(20,582,734)		(17,074,877)		13,368,134		15,362,309		19,662,287		13,165,605
\$ 44,499,554	\$	46,172,211	\$	66,642,021	\$	73,038,775	\$	74,607,617	\$	71,286,608
\$ 99,361,353	\$	91,881,058	\$	82,198,144	\$	79,086,596	\$	72,384,149	\$	72,481,113
9,016,054		9,343,400		9,106,093		6,151,773		6,044,652		4,698,588
24,798,266		21,145,069		21,877,048		18,160,486		15,074,544		11,586,071
\$ 133,175,673	\$	122,369,527	\$	113,181,285	\$	103,398,855	\$	93,503,345	\$	88,765,772
\$ 153,011,845 20,447,850	\$	144,183,734 20,287,812	\$	131,264,031 13,314,093	\$	132,010,098 10,904,737	\$	123,167,913 10,206,218	\$	126,269,798 9,030,906
4,215,532		4,070,192		35,245,182		33,522,795		34,736,831		24,751,676
\$ 177,675,227	\$	168,541,738	\$	179,823,306	\$	176,437,630	\$	168,110,962	\$	160,052,380

## City of Venice, Florida Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

Schee	dule 2
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	Fiscal Year							
Expenses	2020	2019	2018	2017				
Governmental activities								
General government	\$ 6,261,718	\$ 6,237,711	\$ 7,391,960	\$ 7,444,298				
Finance	1,643,763	1,583,824	1,434,720	1,310,820				
Information services	1,561,511		1,321,336	1,204,449				
Parks & recreation	2,381,201		2,183,647	2,200,809				
Police	11,263,055		11,483,134	10,010,304				
Fire and EMS	10,914,091		8,141,917	8,403,776				
Public works	4,222,303	, ,	3,287,816	2,809,258				
Beach renourishment	-	-		_,,				
Interest on long-term debt	1,035,615	1,037,889	1,053,916	954,628				
Total governmental activities	39,283,257		36,298,446	34,338,342				
Business-type activities								
Water and sewer utility	19,562,992	19,098,039	20,439,286	18,234,994				
Solid waste	6,446,564		5,991,508	5,233,081				
Airport	3,661,016		3,292,425	2,463,977				
Storm water drainage	2,011,764	, ,	1,806,949	1,507,749				
Total business-type activities	31,682,336		31,530,168	27,439,801				
Total primary government	\$ 70,965,593		\$ 67,828,614	\$ 61,778,143				
<b>Program Revenues</b> Governmental activities								
Charges for services								
General government	\$ 3,771,115	\$ 4,143,634	\$ 4,687,529	\$ 3,637,318				
Police	1,757	173	-	-				
Fire and EMS	34,150	63,491	65,780	-				
Operating grants and contributions	824,264	1,262,808	702,592	1,822,632				
Capital grants and contributions	1,366,590	2,396,281	778,354	472,029				
Total governmental activities	5,997,876	7,866,387	6,234,255	5,931,979				
Business-type activities Charges for services								
Water and sewer utility	27,214,709	24,071,196	24,566,121	23,325,175				
Solid waste	7,030,178	6,763,082	6,103,515	5,746,326				
Airport	2,221,747	2,145,443	2,024,005	1,992,621				
Storm water drainage	1,620,178	3 1,583,737	1,561,333	1,498,618				
Operating grants and contributions	367,011	299,741	16,789	18,924				
Capital grants and contributions	5,976,691		5,831,302	1,709,815				
Total business-type activities	44,430,514	36,623,597	40,103,065	34,291,479				
Total primary government	\$ 50,428,390	\$ 44,489,984	\$ 46,337,320	\$ 40,223,458				

	Fiscal Year										
	2016		2015		2014		2013		2012		2011
\$	6,256,467	\$	4,971,377	\$	4,474,822	\$	4,206,832	\$	4,446,788	\$	5,198,807
φ	1,445,224	φ	1,327,639	φ	1,205,358	φ	1,087,557	φ	1,152,095	φ	1,356,326
	1,103,661		930,268		926,971		802,515		768,393		812,838
	2,033,492		1,902,949		5,402,255		3,712,915		3,756,177		4,025,781
	9,612,374		9,122,052		8,132,658		8,086,812		7,816,343		8,721,527
	7,701,186		7,522,111		6,780,381		6,077,107		6,007,408		6,947,947
	2,754,047		3,196,019		2,260,453		3,970,036		3,451,185		3,964,456
	7,194,623		-		-		-		-		-
	154,484		164,892		278,728		411,059		348,675		358,664
	38,255,558		29,137,307		29,461,626		28,354,833		27,747,064		31,386,346
	20,200,000		23,107,007				20,000,000		27,7 17,001		21,200,210
	15,864,009		15,399,504		14,912,950		16,086,267		15,745,402		13,946,052
	4,584,448		4,400,676		4,436,619		4,153,871		3,753,293		3,726,327
	2,329,077		3,101,428		2,316,491		2,269,392		1,886,028		1,911,288
	1,248,508		971,776		1,136,533		849,906		751,336		815,119
	24,026,042		23,873,384		22,802,593		23,359,436		22,136,059		20,398,786
\$	, ,	\$	, ,	\$	, ,	¢	, ,	\$	, ,	\$	, ,
\$	62,281,600	\$	53,010,691	2	52,264,219	\$	51,714,269	\$	49,883,123	\$	51,785,132
\$	3,518,295	\$	2,877,449	\$	2,685,997	\$	2,590,060	\$	2,154,292	\$	1,800,769
	-		-		-		-		-		-
	2,961,887		745,310		828,956		639,423		842,277		713,750
	1,223,537		3,217,028		310,309		1,282,348		6,662,348		208,037
	7,703,719		6,839,787		3,825,262		4,511,831		9,658,917		2,722,556
					, ,		, ,		, ,		
	22,414,162		20,992,313		20,746,517		20,256,649		18,692,175		18,330,838
	5,325,375		5,294,321		5,270,417		4,946,247		5,016,252		4,883,706
	1,811,426		1,926,773		2,064,538		2,231,127		2,028,300		1,935,056
	1,555,512		1,463,535		1,370,008		1,454,101		1,343,924		1,357,669
	14,945		41,777		30,100		33,934		48,302		71,658
	8,109,307		8,730,593		2,754,510		6,588,388		1,729,140		359,141
	39,230,727		38,449,312		32,236,090		35,510,446		28,858,093		26,938,068
\$	46,934,446	\$	45,289,099	\$	36,061,352	\$	40,022,277	\$	38,517,010	\$	29,660,624

## City of Venice, Florida Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	2020	2019	2018	2017
Net (Expense)/Revenue				
Governmental activities	\$ (33,285,381)	\$ (27,305,836)	\$ (30,064,191)	\$ (28,406,363)
Business-type activities	12,748,178	6,067,281	8,572,897	6,851,678
Primary government	\$ (20,537,203)	\$ (21,238,555)	\$ (21,491,294)	\$ (21,554,685)
General Revenues and Other Changes in				
Net Position				
Governmental activities				
Property taxes	\$ 17,731,625	\$ 17,059,106	\$ 15,778,381	\$ 12,874,039
Sales taxes	5,858,552	5,936,490	5,594,380	5,725,871
Utility services taxes	2,791,724	2,770,328	2,702,317	2,629,333
Franchise fees	2,422,047	2,418,997	2,414,825	2,393,474
Intergovernmental	2,894,707	3,163,492	2,937,739	2,391,413
Investment earnings	979,783	1,891,529	1,000,125	94,685
Miscellaneous	1,599,845	1,210,697	1,364,448	1,415,113
Special Item	-	-	-	-
Transfers, net	3,108,795	3,262,175	4,668,468	3,597,117
Total governmental activities	37,387,078	37,712,814	36,460,683	31,121,045
Business-type activities				
Investment earnings	601,189	1,105,916	705,814	382,799
Gain on asset sales	-	-	-	-
Miscellaneous	6,900	12,300	4,125	60,934
Transfers, net	(3,108,795)	(3,262,175)	(4,668,468)	(3,597,117)
Total business-type activities	(2,500,706)	(2,143,959)	(3,958,529)	(3,153,384)
Total primary government	34,886,372	35,568,855	32,502,154	27,967,661
Change in Net Position				
Governmental activities	4,101,697	10,406,978	6,396,492	2,714,682
Business-type activities	10,247,472	3,923,322	4,614,368	3,698,294
Primary government	\$ 14,349,169	\$ 14,330,300	\$ 11,010,860	\$ 6,412,976

				Fiscal	Yea	r			
_	2016		2015	 2014		2013		2012	 2011
\$	(30,551,839) 15,204,685	\$	(22,297,520) 14,575,928	\$ (25,636,364) 9,433,497	\$	(23,843,002) 12,151,010	\$	(18,088,147) 6,722,034	\$ (28,663,790) 6,539,282
\$	(15,347,154)	\$	(7,721,592)	\$ (16,202,867)	\$	(11,691,992)	\$	(11,366,113)	\$ (22,124,508)
\$	10,255,897	\$	9,620,785	\$ 8,946,291	\$	8,428,377	\$	8,401,213	\$ 8,288,532
	5,615,140		5,479,373	5,109,151		5,037,404		4,746,512	4,987,554
	2,564,309		2,494,179	2,402,437		2,169,465		1,979,004	1,809,671
	2,305,140		2,337,425	2,213,124		1,694,100		1,664,783	1,912,512
	2,240,615		2,128,987	1,902,549		1,783,665		1,747,719	1,758,590
	93,739		240,218	327,007		143,453		352,056	442,335
	1,329,299		1,149,849	801,527		765,062		365,311	548,717
	-		1,444,163	(5,123,295)		-		-	-
	4,475,043		2,746,712	 2,660,819		2,252,633		2,152,555	 2,246,378
	28,879,182		27,641,691	19,239,610		22,274,159		21,409,153	 21,994,289
	60.40 <b>.</b>								
	60,185		340,372	334,752		(2,867)		168,094	234,146
	-		-	2,675,000		-		-	-
	16,319		-	-		-		-	-
	(4,475,043)		(2,746,712)	 (2,660,819)		(2,252,633)		(2,152,555)	 (2,246,378)
	(4,398,539)		(2,406,340)	 348,933		(2,255,500)		(1,984,461)	 (2,012,232)
	24,480,643		25,235,351	 19,588,543		20,018,659		19,424,692	 19,982,057
	(1,672,657)		5,344,171	(6,396,754)		(1,568,843)		3,321,006	(6,669,501)
	10,806,146		12,169,588	9,782,430		9,895,510		4,737,573	4,527,050
\$	9,133,489	\$	17,513,759	\$ 3,385,676	\$	8,326,667	\$	8,058,579	\$ (2,142,451)
_		_		 <i>i i</i>	_		_		/

#### City of Venice, Florida Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	Schedule 3							
		Fiscal	Year					
	2020	2019	2018	2017				
General Fund								
Nonspendable	\$ 29,089	\$ 38,053	\$ 67,793	\$ 38,099				
Restricted	-	-	-	-				
Committed	169,733	336,521	392,597	190,800				
Assigned	-	1,190,636	1,743,859	1,482,243				
Unassigned	13,449,947	12,278,577	10,803,596	10,598,103				
Total general fund	13,648,769	13,843,787	13,007,845	12,309,245				
All Other Governmental Funds								
Restricted, reported in:								
Special revenue funds (1)	8,471,494	8,370,939	6,767,666	9,431,556				
Debt service funds	266,668	325,103	384,619	257,291				
Capital project funds	13,965,996	26,873,182	33,388,427	35,640,738				
Committed, reported in:								
Special revenue funds (1)	278,819	239,067	213,438	195,776				
Capital project funds	767,926	769,909	1,029,687	1,435,159				
Unassigned, reported in:								
Special revenue funds	-	-	-	-				
Total all other governmental funds	23,750,903	36,578,200	41,783,837	46,960,520				
Total governmental funds	\$ 37,399,672	\$ 50,421,987	\$ 54,791,682	\$ 59,269,765				

Note (1): Building Permit Fees fund balances were classified as restricted, beginning in 2016. In prior years, they were classified as committed.

			Fiscal	Year			
	2016	 2015	 2014		2013	 2012	 2011
\$	21,707	\$ 40,896	\$ 352,249	\$	3,596,456	\$ 3,979,298	\$ 4,791,037
	-	170,000	170,000		225,100	225,100	244,676
	477,246	307,089	189,643		426,168	99,911	205,142
	10,737,128	- 11,685,780	- 9,820,800		- 9,991,064	- 9,985,185	- 1
		 	 		· · ·	 	 7,772,036
	11,236,081	 12,203,765	10,532,692		14,238,788	 14,289,494	13,012,891
	9,219,624	2,980,968	3,254,145		3,204,422	2,884,625	3,112,112
	225,578	718,797	703,855		1,239,805	1,222,167	1,200,630
	2,011,758	7,244,647	3,294,891		3,625,444	7,472,403	1,521,923
	186,946	2,577,347	1,964,755		1,109,384	294,851	1,446,206
	1,388,997	1,819,531	4,522,841		4,231,795	4,621,835	3,604,710
	-	-	-		-	-	(177,313)
	13,032,903	15,341,290	 13,740,487		13,410,850	16,495,881	10,708,268
_		 	 			 	 

#### City of Venice, Florida Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	Fiscal Year						
	2020	2019	2018	2017			
Revenues:							
Taxes	\$ 26,808,899	\$ 26,166,478	\$ 24,486,337	\$ 21,229,243			
Franchise fees	2,422,047	2,418,997	2,414,825	2,393,474			
Licenses & permits	3,811,818	4,186,105	4,578,996	3,363,941			
Intergovernmental revenues	4,722,991	5,774,435	3,612,653	4,310,989			
Charges for services	249,380	199,101	180,995	245,021			
Fees and fines	29,817	145,043	67,849	28,356			
Investment income	756,365	1,600,610	855,795	36,749			
Miscellaneous	1,270,082	1,279,351	1,340,244	1,350,175			
Total Revenues	40,071,399	41,770,120	37,537,694	32,957,948			
Expenditures							
General government services	9,844,707	10,586,227	9,369,880	8,292,732			
Public safety	19,431,084	17,772,506	16,829,154	16,360,912			
Public works (incl. parks and rec)	3,667,566	3,593,082	3,271,884	2,944,217			
Beach renourishment	-	-	-	-			
Capital outlay	22,617,137	14,211,582	12,386,685	5,508,898			
Grants and aid	1,999	108,250	550,000	-			
Debt service							
Principal	1,428,000	1,379,000	1,121,000	406,000			
Interest	1,249,085	1,310,094	1,273,364	134,314			
Bond issuance costs/fiscal charges	46,250	1,700	1,500	673,064			
Total Expenditures	58,285,828	48,962,441	44,803,467	34,320,137			
Excess (deficiency) of revenues							
over (under) expenditures	(18,214,429)	(7,192,321)	(7,265,773)	(1,362,189)			
Other financing sources (uses)							
Transfers from other funds	4,775,832	4,664,347	4,312,627	4,235,660			
Transfers to other funds	(1,973,322)	(1,841,721)	(1,874,937)	(1,868,651)			
Issuance of long-term debt	3,482,000	-	350,000	33,995,961			
Lease proceeds	1,400,720	-	-	-			
Principal paid - current refunding	(3,482,000)	-	-	-			
Sale of capital asset	988,884	-					
Total other financing sources (uses) Special item	5,192,114	2,822,626	2,787,690	36,362,970			
Net change in fund balance	\$ (13,022,315)	\$ (4,369,695)	\$ (4,478,083)	\$ 35,000,781			
Debt service as a percentage of non- capital expenditures	7.51%	7.74%	7.39%	1.88%			

		Fiscal Y	Year		
2016	2015	2014	2013	2012	2011
¢ 10 125 246	\$ 17.594.337	¢ 16 457 970	\$ 15.635.246	\$ 15,126,729	¢ 15 095 757
\$ 18,435,346 2,305,140	\$ 17,594,337 2,337,425	\$ 16,457,879 2,213,124	\$ 15,635,246 1,694,100	\$ 15,126,729 1,664,783	\$ 15,085,757 1,912,512
3,353,782	2,755,529	2,526,188	2,369,345	1,617,757	1,325,033
6,426,039	6,091,325	3,041,814	3,705,436	9,252,344	2,680,377
119,424	74,535	106,622	171,962	502,440	431,998
45,089	47,385	53,187	35,056	34,095	43,738
77,751	197,735	299,432	156,114	324,317	384,877
1,306,501	1,149,849	801,527	765,062	365,311	548,717
32,069,072	30,248,120	25,499,773	24,532,321	28,887,776	22,413,009
7,825,328	7,087,380	6,263,354	5,682,908	5,618,736	5,980,606
16,325,110	14,134,827	14,206,286	13,249,160	12,775,263	13,647,396
2,791,477	3,295,185	4,359,168	4,003,651	4,043,054	4,473,201
6,573,491	-	-	-	-	-
3,542,378	4,999,251	4,488,149	6,313,241	866,854	1,877,155
-	-	-	-	-	-
895,000	387,000	787,000	340,000	330,000	384,849
156,235	166,607	304,299	331,732	342,208	358,503
-	-	-	-	-	-
38,109,019	30,070,250	30,408,256	29,920,692	23,976,115	26,721,710
(6,039,947)	) 177,870	(4,908,483)	(5,388,371)	4,911,661	(4,308,701)
4,555,145	5,664,450	5,203,134	4,067,001	5,804,005	6,385,662
(1,791,269)	) (4,014,607)	(3,671,110)	(1,814,368)	(3,651,450)	(4,139,284)
-	-	6,458,000	-	-	-
-	-	-	-	-	-
-	-	(6,458,000)	-	-	-
-		-	-	-	-
2,763,876	1,649,843	7,990,024	2,252,633	2,152,555	2,246,378
	1,444,163				
\$ (3,276,071)	\$ 3,271,876	\$ 3,081,541	\$ (3,135,738)	\$ 7,064,216	\$ (2,062,323)
3.04%	2.21%	4.21%	2.85%	2.91%	2.99%

## City of Venice, Florida Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

#### Schedule 5

Fiscal							Total	
Year	Assessed	Valu	e		Less		Total Taxable	Direct
Ended	Real		Personal	,	Tax-Exempt		Assessed	Tax
30-Sep	Property		Property		Property		Value	Rate
2020	\$ 4,821,442,291	\$	202,954,751	\$	772,165,133	\$	4,252,231,909	4.320
2019	4,581,568,812		211,641,179		737,407,454		4,055,802,537	4.338
2018	4,323,513,339		213,745,524		717,323,755		3,819,935,108	4.278
2017	4,026,844,232		203,020,521		682,711,628		3,547,153,125	3.766
2016	3,643,753,887		195,366,001		610,975,231		3,228,144,657	3.277
2015	3,417,689,098		192,979,601		586,116,448		3,024,552,251	3.292
2014	3,213,484,644		189,768,403		578,857,865		2,824,395,182	3.302
2013	3,123,945,509		180,194,496		604,960,792		2,699,179,213	3.227
2012	3,132,796,468		178,139,329		600,923,287		2,710,012,510	3.195
2011	3,320,275,654		180,426,958		639,821,153		2,860,881,459	3.004

**Note:** The basis of assessed value required by the state is 100% of actual value. For each fiscal year ending September 30, property is valued as of the preceding January 1st.

Source: Sarasota County Property Appraiser

## City of Venice, Florida Property Tax Rates Direct and Overlapping Governments Last Ten Fiscal Years

					Ove			
				_	Sarasota	School	SWFWMD	
		Cit	ty of Venice		County			Total
	E' 1		Debt	Total	Total	Total	Total	Direct &
	Fiscal	Operating	Service	City	County	School	SWFWMD	Overlapping
-	Year	Millage	Millage	Millage	Millage	Millage	Millage	Rates
	2020	3.700	0.620	4.320	5.175	6.943	0.280	16.718
	2019	3.700	0.638	4.338	5.133	7.003	0.296	16.770
	2018	3.600	0.678	4.278	5.133	7.209	0.313	16.933
	2017	3.600	0.166	3.766	5.143	7.433	0.332	16.674
	2016	3.100	0.177	3.277	5.143	7.763	0.349	16.532
	2015	3.100	0.192	3.292	5.177	7.777	0.366	16.612
	2014	3.100	0.202	3.302	5.177	7.970	0.382	16.831
	2013	2.965	0.262	3.227	5.177	7.816	0.393	16.613
	2012	2.935	0.260	3.195	5.124	7.635	0.393	16.347
	2011	2.779	0.225	3.004	5.273	7.901	0.377	16.555

#### City of Venice, Florida Property Tax Levies and Collections Last Ten Fiscal Years

#### Schedule 7

Fiscal Year	Total Tax	Collection v Fiscal Year		Collections in	Total Collections to Date		
Ended 09/30	Levy for Fiscal Year	Amount	Percentage Of Levy	Subsequent Years	Amount	Percentage Of Levy	
2020	\$ 18,369,642	\$ 17,693,372	96.3%	\$ 19,755	\$ 17,713,127	96.4%	
2019	17,594,071	16,986,409	96.5%	22,301	17,008,710	96.7%	
2018	16,341,682	15,748,855	96.4%	16,779	15,765,634	96.5%	
2017	13,358,579	12,850,227	96.2%	8,254	12,858,481	96.3%	
2016	10,578,630	10,244,464	96.8%	1,963	10,246,427	96.9%	
2015	9,956,826	9,601,711	96.4%	7,385	9,609,096	96.5%	
2014	9,326,153	8,934,711	95.8%	3,066	8,937,777	95.8%	
2013	8,710,251	8,390,344	96.3%	23,551	8,413,895	96.6%	
2012	8,658,490	8,333,156	96.2%	56,412	8,389,568	96.9%	
2011	8,594,088	8,249,561	96.0%	5,183	8,254,744	96.1%	

Property taxes are levied on November 1 of each year, and are due and payable upon receipt of the notice of the levy. A 4% discount is allowed if the taxes are paid in November, with the discount declining by 1% each month thereafter. Accordingly, taxes collected will not be 100% of the tax levy. Taxes become delinquent on April 1 of each year, and tax certificates for the full amount of any unpaid taxes are sold at public auction prior to June 1 each year, and the proceeds collected are remitted to the City.

## City of Venice, Florida Pledged-Revenue Coverage - Water & Sewer Utility System Last Ten Fiscal Years

#### **Schedule 8**

Fiscal	Water &Less:Sewer ChargesOperating		Net Available	Debt Se	Debt Service			
Year	and other <sup>(1)</sup>	Expenses <sup>(2)</sup>	Revenue	Principal	Interest	Coverage <sup>(3)</sup>		
2020	\$ 27,692,168	\$ 13,030,579	\$ 14,661,589	\$ 1,468,854	\$ 1,250,140	5.4		
2019	24,937,433	12,657,837	12,279,596	1,416,854	1,300,065	4.5		
2018	25,137,082	12,060,971	13,076,111	1,366,484	1,347,932	4.8		
2017	23,634,520	10,286,775	13,347,745	1,291,000	1,396,453	5.0		
2016	22,476,711	8,581,186	13,895,525	3,309,000	1,583,669	2.8		
2015	20,992,313	9,728,137	11,264,176	3,268,000	872,580	2.7		
2014	20,746,517	9,228,925	11,517,592	3,268,000	872,580	2.8		
2013	20,256,649	9,087,713	11,168,936	3,222,000	916,378	2.7		
2012	18,692,175	9,557,763	9,134,412	2,460,000	98,875	3.6		
2011	18,330,838	9,088,165	9,242,673	1,875,000	538,313	3.8		

(1) Includes interest

- (2) Excludes depreciation and amortization.
- (3) Bond covenant requires Gross Revenues in each fiscal year to be sufficient to pay the Cost of Operation and Maintenance of the System and all reserve and other payments required to be made pursuant to the Resolution, and be sufficient to provide an amount equal to 115% of the Bond Service Requirement becoming due in such year on all Outstanding Bonds.

City of Venice, Florida Governmental Activities Tax Revenues by Source Last Ten Fiscal Years (accrual basis of accounting)

				Lo	cal Option,			
	<b>Fiscal Year</b>	Fiscal Year Ended Property September 30 Taxes		I	Fuel and	Utility		
	Ended			Con	nmunication	Service		
_	September 30			Services Taxes		Taxes		Totals
	2020	\$	17,731,625	\$	5,858,552	\$ 2,791,724	\$	26,381,901
	2019		17,059,106		5,936,490	2,770,328		25,765,924
	2018		15,778,381		6,005,639	2,702,317		24,486,337
	2017		12,874,039		5,725,871	2,629,333		21,229,243
	2016		10,255,897		5,615,140	2,564,309		18,435,346
	2015		9,620,785		5,479,373	2,494,179		17,594,337
	2014		8,946,291		5,109,151	2,402,437		16,457,879
	2013		8,428,377		5,037,404	2,169,465		15,635,246
	2012		8,401,213		4,746,512	1,979,004		15,126,729
	2011		8,288,532		4,987,554	1,809,671		15,085,757

#### City of Venice, Florida Ratios of Outstanding Debt by Type Last Ten Fiscal Years

#### **Governmental Activities** Business-Type Activities General Lease/ Total Percentage Fiscal Obligation Notes Purchase Revenue Notes Primary of Personal Per Capita (a) Year Bonds Payable Obligation Bonds Payable Government Income (a) 2020 \$ 34,247,308 \$ 150,000 \$ 1,400,720 \$ 32,629,075 \$ 6,473,281 \$ 74,900,384 6.59% \$ 3,119 2019 35,827,994 250,000 5,290,813 7.56% 3,222 \_ 33,755,217 75,124,024 2018 37,373,865 350,000 34,836,358 4,466,104 77,026,327 7.94% 3,381 \_ 2017 38,765,961 35,877,500 3,722,771 78,366,232 8.29% 3,513 \_ 2016 5,176,000 36,873,641 2,837,000 44,886,641 4.99% 2,054 \_ 2015 5.79% 2,304 6,071,000 37,364,783 5,911,000 49,346,783 \_ 2014 6,458,000 21,206,134 8,958,000 36,622,134 4.60%1,728 5.36% 2013 7,245,000 21,609,847 11,967,000 40,821,847 1,933 \_ 2012 7,585,000 14,867,373 22,452,373 3.00% 1,073 \_ \_ 2011 7,915,000 11,855,000 5,362,211 25,132,211 3.46% 1,211

Schedule 10

(a) See Schedule 13 for personal income and population data.

#### City of Venice, Florida Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

#### Schedule 11

Fiscal Year	Estimated Actual Taxable Value of Property	Population	General Bonded Debt	Less Amounts Available in Debt Service Fund	Total	Percentage of Estimated/ Actual Taxable Value of Property	Net Bonded Debt Per Capita
2020	\$ 4,252,231,909	24,016	\$ 34,247,308	\$ 266,668	\$ 33,980,640	0.80%	\$ 1,414.92
2019	4,055,802,537	23,315	35,827,994	325,103	35,502,891	0.88%	1,522.75
2018	3,819,935,108	22,781	37,373,865	384,619	36,989,246	0.97%	1,623.69
2017	3,547,153,125	22,306	38,765,961	257,291	38,508,670	1.09%	1,726.38
2016	3,228,144,657	21,849	5,176,000	224,351	4,951,649	0.15%	226.63
2015	3,024,552,251	21,418	6,071,000	715,777	5,355,223	0.18%	250.03
2014	2,824,395,182	21,188	6,458,000	702,292	5,755,708	0.20%	271.65
2013	2,699,179,213	21,117	7,245,000	1,239,805	6,005,195	0.22%	284.38
2012	2,710,012,510	20,918	7,585,000	1,220,618	6,364,382	0.23%	304.25
2011	2,860,881,459	20,752	7,915,000	1,198,618	6,716,382	0.23%	323.65

City of Venice, Florida Direct and Overlapping Governmental Activities Debt as of September 30, 2020

#### Schedule 12

Governmental Unit	(	Debt Dutstanding		Percentage Applicable	Estimated Share of Overlapping Debt
City of Venice direct debt	\$	35,798,028		100%	\$ 35,798,028
Sarasota County School Board		121,754,359	(a)	6.85% <sup>(c)</sup>	8,340,174
Sarasota County Subtotal, overlapping debt		407,959,676 529,714,035	(b)	6.85% <sup>(c)</sup>	 27,945,238 36,285,412
Total direct and overlapping debt	\$	565,512,063			\$ 72,083,440

Sources	<sup>(a)</sup> School Board of Sarasota County CAFR.
Source:	School Board of Sarasota County CAFK.

### Source: <sup>(b)</sup> Sarasota County CAFR. <sup>(c)</sup> Determined by dividing:

Determined by dividing:	
taxable assessed valuation of the City of Venice	\$ 4,252,231,909
by the total taxable valuation of Sarasota County	\$ 62,065,075,982

#### City of Venice, Florida Demographic and Economic Statistics Last Ten Fiscal Years

Fiscal Year	Population (a)			F	Per Capita Personal come (c)	Unemployment Rate (d)		
2020	24,016	\$	1,137,229,648	\$	47,353	5.2%		
2019	23,315		993,079,110		42,594	2.9%		
2018	22,781		970,333,914		42,594	2.9%		
2017	22,306		945,216,750		42,375	3.3%		
2016	21,849		899,829,216		41,184	4.7%		
2015	21,418		852,821,924		39,818	5.0%		
2014	21,188		795,863,656		37,562	6.0%		
2013	21,117		761,310,084		36,052	6.8%		
2012	20,918		747,295,550		35,725	8.9%		
2011	20,752		725,884,208		34,979	11.0%		

Sources:	(a) Bureau of Economic and Business Research (BEBR), University of Florida. Resident population used by the City's Planning and Zoning Department.
	(b) Determined by multiplying population by per capita personal income.
	(c) U.S. Census Bureau - For FY2020 (in 2019 dollars), 2015-2019
	U.S. Census Bureau - American FactFinder, 2013-2017 5-year American Community Survey (in 2017 inflation-adjusted dollars)
	<ul> <li>(d) U.S. Department of Labor, Bureau of Labor Statistics - Local Area Unemployment Statistics.</li> </ul>
Notes:	Statistics for unemployment rate are not available for City of Venice. Therefore, figures from North Port-Sarasota-Bradenton, FL Metropolitan Statistical Area were used.

#### City of Venice, Florida Principal Property Taxpayers Current Fiscal Year and Nine Years Ago

		Sched	ule 14				
		2020	Percentage of		2011	Percentage of	
<u>Taxpayer</u>	Taxable Assessed Value	Rank	Total Taxable Assessed Value	Taxable Assessed Value	Rank	Total Taxabl Assessed Value	
MHC Bay Indies LLC	\$ 79,334,376	1	1.96%	\$ 38,382,404	3	1.34%	
Venice Senior Housing LLC(Aston Gardens)	46,992,400	2	1.16%	21,675,500	5	0.76%	
PGT Industries, Inc.	38,171,632	3	0.94%	38,600,812	2	1.35%	
Southwest Florida Retirement Center Inc.	34,449,191	4	0.85%	11,259,179	9	0.39%	
Venice HMA, LLC (Venice Regional Medical Center)	28,524,240	5	0.70%	65,694,193	1	2.30%	
Fuscan Gardens of Venice	19,646,500	6	0.48%	-		-	
Publix Supermarkets Inc	14,771,800	7	0.36%	-		-	
Venetian at Capri Isles I, LLC	13,531,371	8	0.33%	-		-	
ARHC SavenFL01, LLC	12,651,800	9	0.31%	-		-	
Pamlico Point Management	12,450,000	10	0.31%	-		-	
Florida Power & Lights	-		-	23,720,809	4	0.83%	
Csh-ing Bella Vita LP (Bella Vita Arv)	-		-	11,475,963	8	0.40%	
Verizon	-		-	16,839,622	7	0.59%	
WCI Communities, Inc	-		-	20,752,267	6	0.73%	
Friple Diamond			-	9,608,013	10	0.34%	
Fotals	\$ 300,523,310		7.40%	\$ 258,008,762	=	9.03%	
Fotal taxable assessed value - City of Venice	\$ 4,055,802,537			\$ 2,860,881,459			

Source: Sarasota County Property Appraiser

Total taxable assessed value of Venice for 2020\$ 4,Total taxable assessed value of Venice for 2011\$ 2,

\$ 4,055,802,537 \$ 2,860,881,450

\$ 2,860,881,459

#### City of Venice, Florida Principal Employers Current Year and Nine Years Ago

		2020		2011					
Employer	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment			
School Board of Sarasota County	5,881	1	3.40%	5,549	1	3.89%			
Sarasota Memorial Hospital	4,619	2	2.67%	3,024	3	2.12%			
Publix Super Markets, Inc.	4,041	3	2.34%	1,474	4	1.03%			
Sarasota County Government	3,626	4	2.10%	3,241	2	2.27%			
PGT Innovations	1,835	5	1.06%	1,118	6	0.78%			
Venice Regional Bayfront Health	1,200	6	0.69%	1,400	5	0.98%			
City of Sarasota	760	7	0.44%	-	-	-			
Helios Technologies, Inc.	688	8	0.40%	686	7	0.48%			
Doctors Hospital of Sarasota	628	9	0.36%	624	9	0.44%			
Florida Resource Management, LLC	500	10	0.29%	-	-	-			
Tervis Tumbler	-	-	-	670	8	0.47%			
Sunset Automotive Group	-	-		600	10	0.42%			
	23,778		13.75%	18,386		12.88%			
Total Sarasota County Employment:	172,807			142,696					

#### Schedule 15

#### Source: Sarasota County CAFR

Note: Statistics are for Sarasota County; not available for City of Venice

#### City of Venice, Florida Full-Time Equivalent City Government Employees by Function Last Ten Fiscal Years

	Fiscal Year										
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011	
Department:											
Mayor and Council	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	
City Manager	5.00	5.00	5.00	3.25	3.20	3.20	3.00	3.00	3.00	4.00	
Historical Resources	3.00	3.00	3.00	3.00	3.00	3.00	3.00	2.00	2.00	1.00	
City Clerk	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	
Finance	14.00	14.00	14.00	13.00	13.00	13.00	12.00	12.00	12.00	12.00	
Public Works											
Administration	3.00	3.00	3.00	2.00	2.00	2.00	3.00	3.00	1.00	4.00	
Public Works - Fleet *	1.00	1.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	
General Maintenance	15.60	15.60	15.60	12.60	9.60	9.60	11.00	11.00	12.00	13.00	
Parks Maintenance	13.95	12.95	12.95	12.95	12.70	11.70	12.00	10.00	9.00	11.00	
Engineering	4.00	4.10	4.10	4.10	4.65	3.15	5.00	5.00	6.00	9.00	
Police	67.00	69.00	69.00	61.00	61.00	58.00	66.00	66.00	64.00	72.00	
Fire	45.60	45.60	45.50	44.25	44.25	44.25	45.00	41.50	42.50	45.50	
Fire - EMS **	25.00	1.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	
Planning & Zoning	13.25	13.50	11.00	11.00	9.00	8.00	6.00	7.00	8.00	4.00	
Information Technology	6.00	6.00	6.00	5.00	5.00	5.00	5.00	4.00	4.00	4.00	
Human Resources	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	
Building	19.00	18.75	15.35	15.60	12.60	12.60	10.00	7.00	6.00	6.00	
Airport	8.00	8.00	8.00	8.25	8.20	8.30	8.00	7.00	7.00	8.00	
Utilities Administration	11.00	11.00	11.00	10.20	10.10	9.00	9.00	7.00	8.00	6.00	
Distribution / Collection	27.00	27.00	25.00	25.00	25.00	24.00	25.00	21.00	20.00	21.00	
Water Production	16.00	16.00	16.00	15.00	15.00	15.00	15.00	14.00	14.00	14.00	
Water Reclamation	19.00	19.00	17.00	17.00	17.00	18.00	18.00	17.00	17.00	17.00	
Solid Waste	13.00	13.00	13.00	11.525	14.025	12.025	11.500	12.500	11.000	13.500	
Recycling	13.00	13.00	13.00	12.525	9.025	10.025	9.500	8.500	11.000	9.500	
Storm Water	9.00	9.00	9.00	8.00	5.70	5.80	1.00	1.00	2.00	2.00	
	2 (2 12	245.50	222.50	212.25	201.07	202.65				202.50	
TOTAL	368.40	345.50	333.50	312.25	301.05	292.65	295.00	276.50	276.50	293.50	

Schedule 16

\* Started Fleet Division within the General Fund for FY2019. The Fleet Manager position was under Public Works Administration in FY18 and under General Maintenance in previous years.

\*\* The City will assume responsibility for Emergency Management Services (EMS) effective 10/1/2020. The City hired the EMS Division Chief during FY2019; the paramedics were hired during FY2020.

Source: City of Venice Finance Department

#### City of Venice, Florida Operating Indicators By Function/Program Last Ten Fiscal Years

					Fisc	al Year				
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Parks and Recreation										
No. of trees trimmed and maintained	7,501	7,501	7,201	7,201	6,000	6,000	6,000	6,000	6,000	6,000
No. of irrigation systems maintained	31	31	31	31	31	30	30	28	28	28
Spray heads	2,800	2,710	2,510	2,510	2,510	2,450	2,450	2,400	2,400	2,400
Zones	205	205	188	188	188	183	183	181	181	181
Feet of drip line	31,400	31,200	31,200	31,200	31,200	31,200	31,200	31,200	31,200	31,200
Police										
Number of sworn officers	51	51	53	50	48	47	47	43	45	45
Total calls received	36,000	36,117	29,683	27,949	31,781	29,319	12,433	30,454	29,041	31,753
Number of crime scenes processed										
(property division)	48	45	50	75	25	54	38	26	16	36
Drug related arrests	51	64	97	129	98	61	45	37	123	93
Traffic citations issues	1,035	1,162	1,368	1,308	2,308	1,331	1,043	1,000	1,366	1,435
Parking citations	286	360	552	162	686	625	958	346	379	451
Marine citations	31	13	11	19	6	20	25	6	23	12
Traffic warnings	3,931	3,705	446	620	782	1,181	2,437	3,457	4,093	4,115
Parking warnings	1	2	87	101	2	7	20	8	9	32
Marine warnings	79	69	44	106	91	122	142	164	140	418
Fire										
Number of firefighters, includes Fire Chief	43	43	42	41	41	41	41	41	39	41
Number of paramedics, includes EMS Division Chief	25	-	-	-	-	-	-	-	-	-
Calls for service	4,819	4,101	3,782	3,790	3,450	3,225	2,723	2,757	2,625	2,652
Public Works										
Miles of roadway	69.77	70	70	70	63.1	63.0	59.9	53.7	53.7	53.7
Miles of sidewalk	38.69	38.69	38.6	38.6	38.6	38.6	38.6	38.3	38.3	38.3
Signalized intersections	10	10	10	10	10	10	10	11	11	11
School zone areas	3	3	3	3	3	3	3	3	3	3
Street lights	690	690	690	690	690	690	690	690	690	690
Decorative pedestrian lights	30	30	30	30	30	30	30	30	30	30
Water and sewer utilities										
Finished water pumped to system										
(millions of gallons)	866.7	772.8	777.2	799.6	776.8	783.9	797.4	738.6	767.3	720.3
Potable water gallons delivered to										
customers (millions)	790.6	702.6	731.3	795.6	760.0	779.6	734.4	714.6	738.2	720.7
Produced gallons of reuse water										
per day (MGD)	2.5	2.5	2.7	3.1	3.3	2.7	2.8	2.8	2.4	2.3
Solid Waste										
Tons of garbage	21,538	21,148	21,357	21,537	21,325	19,932	18,343	16,622	15,784	15,717
Tons of yard waste	2,668	2,767	3,861	3,437	2,922	2,957	2,769	3,306	2,662	2,624
Tons of construction & debris	77	123	300	939	1,398	5,311	514	1,069	253	320
Tons of Recycle Material:										
Tons of paper *	N/A	1,402	1,440	1,410	1,634	1,558	1,541	1,546	1,431	1,558
Tons of commingled recyclables	3,176	1,384	1,422	1,376	1,296	1,246	1,179	1,182	1,021	1,040
Tons of cardboard	517	966	873	921	940	926	919	955	1,063	859
Tons of scrap metal	66	74	105	116	112	70	44	61	49	68
Airport										
Number of T-Hangars	180	179	179	166	166	166	166	175	175	167
Number of tie-downs	37	37	38	47	47	47	49	49	49	49
Number of shade hangars	12	12	12	12	12	12	0	3	3	3
Number of mobile homes	185	185	185	185	185	185	185	185	185	186
Storm Water Drainage										
Miles of pipe	25.5	25.4	25.4	25.34	24.9	24.8	19.42	19.33	19.33	19.33
Miles of swales and ditches	25	25	25	25	22	22	22	19	19	19
Ditch regrading maintenance:										
Tons of material removed	64.8	19.5	245.7	105	378.4	128	76.8	204.7	29	100.7

Schedule 17

Source: Various departments throughout the City of Venice.

\* Starting FY2020 the City changed to single-stream recycling. Paper is included in commingled recyclables.

#### CITY OF VENICE, FLORIDA

### Capital Asset Statistics by Function/Program Last Ten Fiscal Years

Schedule 18

					Fisca	ıl Year				
-	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Parks and Recreation										
Number of Parks	37	37	37	37	37	37	37	37	37	36
Park Acreage	383.07	383.07	383.07	383.07	383.07	383.07	383.07	383.07	383.07	383.07
Playgrounds	10	10	10	10	10	10	10	10	10	10
Baseball and Softball Diamonds	9	9	9	9	9	9	9	9	9	9
Tennis Courts	8	8	8	8	8	8	8	8	8	8
Basketball Courts	3	3	3	3	3	3	3	3	3	3
Shuffleboard Courts	18	18	18	18	18	18	18	18	18	18
Community Centers	1	1	1	1	1	1	1	1	1	1
Golf Courses	1	1	1	1	1	1	1	1	1	1
Boat Docks	5	5	5	5	2	2	2	2	2	2
Nature/Fitness Trail (miles)	1.6	1.6	1.6	1.6	1.6	1.6	1.6	1.6	1.6	1.6
Soccer Fields	3	3	3	3	3	3	3	3	3	3
Football Fields	3	3	3	3	3	3	3	3	3	3
Croquet Courts	5	5	5	5	5	3	3	3	3	3
Interactive Fountain	1	1	1	1	1	1	1	1	1	1
Gazebo	2	2	2	2	2	2	2	2	2	2
Fishing Pier	1	1	1	1	1	1	1	1	1	1
Paw (Dog) Park	1	1	1	1	1	1	1	1	1	1
Police										
Police Stations	1	1	1	1	1	1	1	1	1	1
Fire										
Fire Stations	3	3	3	3	3	3	3	3	3	3
Fire Hydrants	1,197	1,157	1,124	1,066	1,076	1,065	1,035	1,030	1,018	1,018
Public Works										
Paved Streets (miles)	69.7	63.1	63.1	63.1	63.1	63	59.9	53.7	53.7	53.7
Water and Sewer Utilities										
Wastewater Main (miles)	140.87	137.41	137.09	137.09	157	157.6	200.0	142.0	142.3	148.0
(includes collection pipe and forcemain)										
Water Mains (miles)	203.2	197.3	193.5	193.5	209.79	196.3	196.2	195.0	195.6	201
(includes distribution pipe & raw water mains)										
Reclaimed Water Mains (miles)	52.05	51.72	50.5	50.5	59.14	52.0	49.2	50.0	50	49.2
Reclaimed Water Bulk connections	5	5	5	5	5	7.0	7.0	6.0	7	7
Reclaimed Water Residential connections	3062	3051	3048	3,041	3,024	2,914	2,911	2,970	2,976	2,953
Stormwater Drainage										
Storm Sewers (miles)	25.5	25.4	25.4	50.3	46.9	46.8	41.42	38.41	38.41	38.41

Source: Various departments throughout the City of Venice.



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# COMPLIANCE



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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Mayor and City Council City of Venice, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements, as listed in the table of contents, of the City of Venice, Florida (the "City") as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated February 17, 2021.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The Honorable Mayor and City Council City of Venice, Florida

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, grant agreements and contracts, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City in a separate letter dated February 17, 2021.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

MSL, P.A.

Certified Public Accountants

Tampa, Florida February 17, 2021



#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE AND CHAPTER 10.550, *RULES OF THE AUDITOR GENERAL*

Honorable Mayor and City Council City of Venice, Florida

#### **Report on Compliance for Each Major Federal Program and State Project**

We have audited the compliance of the City of Venice, Florida (the "City") with the types of compliance requirements described in the U.S. Office of Management and Budget ("OMB") *Compliance Supplement* and the requirements described in the Department of Financial Services State Projects *Compliance Supplement* that could have a direct and material effect on each of its major federal programs and major state projects for the fiscal year ended September 30, 2020. The City's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs and state projects.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the City's compliance based on our audit. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"); and Chapter 10.550, *Rules of the Auditor General.* Those standards, the Uniform Guidance, and Chapter 10.550, *Rules of the Auditor General,* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or major state project identified in the accompanying Schedule of Findings and Questioned Costs occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the City's compliance.

The Honorable Mayor and City Council City of Venice, Florida

#### **Opinion on Each Major Federal Program and State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to in the first paragraph that could have a direct and material effect on each of its major federal programs and major state projects for the fiscal year ended September 30, 2020.

#### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to in the first paragraph. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program or major state project in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control of a federal program or state project will not be prevented, or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Expenditures of Federal Awards and State Financial Assistance Required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*

We have audited the basic financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the fiscal year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated February 17, 2021, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance is presented for the purposes of additional analysis, as required by the Uniform Guidance, Chapter 69I-5, *Schedule of Expenditures of State Financial Assistance, Rules of the Department of Financial Services,* and Chapter 10.550, *Rules of the Auditor General,* and is not a required part of the financial statements.

The Honorable Mayor and City Council City of Venice, Florida

## Report on Schedule of Expenditures of Federal Awards and State Financial Assistance Required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General (Cont.)*

Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

MSL, P.A.

Certified Public Accountants

Tampa, Florida February 17, 2021

#### CITY OF VENICE, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended September 30, 2020

#### SECTION I – SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued:	Un	modified	Opinion		
Internal control over financial reporting:					
• Material weakness(es) identified?			Yes	Х	No
• Significant deficiency(ies) identified	!?		Yes	Х	None reported
Noncompliance material to financial stat	ements noted?		Yes	Х	No
Federal Awards and State Financial A	ssistance				
Internal control over major federal progr projects:	ams and state				
• Material weakness(es) identified?			Yes	Х	No
• Significant deficiency(ies) identified	!?		Yes	Х	None reported
Type of auditor's report issued on complemation federal programs and state project		modified	Opinion		
Any audit findings disclosed that are req reported in accordance with 200.516 of t Guidance or Chapter 10.557, <i>Rules of the</i> <i>General?</i> Identification of Major Federal Progr Projects:	he Uniform e Auditor		Yes	X	No
<u>CFDA Number</u>	Name of Federal Pro	arom			
20.106	Airport Improvement				
<u>CSFA Numbers</u>	Name of State Project	<u>:t</u>			
37.077	Wastewater Treatment and Stormwater Management				
55.039	Local Transportation I	Projects			
Dollar threshold used to distinguish betw Type A and Type B programs: Federal State	veen		<u>\$750,000</u> <u>\$702,795</u>		
Auditee qualified as low-risk auditee?		X	Yes		No

#### CITY OF VENICE, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Cont.)

#### For the Year Ended September 30, 2020

### SECTION II – FINDINGS RELATED TO THE FINANCIAL STATEMENT AUDIT, AS REQUIRED TO BE REPORTED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

No matters are reported.

## SECTION III – FEDERAL AWARD AND STATE FINANCIAL ASSISTANCE FINDINGS AND QUESTIONED COSTS SECTION REPORTED IN ACCORDANCE WITH THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

No matters are reported.

#### SECTION IV – PRIOR YEAR AUDIT FINDINGS

No matters are reported.

#### CITY OF VENICE, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2020

Federal Agency/Program Title	Federal CFDA Number	Federal or Pass-through Grant Number	Expenditures
U.S. ENVIROMENTAL PROTECTION AGENCY			
Passed-Through State of Florida, Department of Environmental Protection			
Capitalization Grants for Drinking Water State Revolving Funds	66.468	DW580430	\$ 1,254,984
U.S. DEPARTMENT OF JUSTICE			
Bureau of Justice Assistance (BJA)			
Bulletproof Vest Partnership Program	16.607	2019BUBX10996568	5,175
U.S. DEPARTMENT OF TRANSPORTATION			
Federal Aviation Administration (FAA)			
Airport Improvement Program Grant	20.106		
Extend Taxiway D Construction		03-12-0082-018-2019	1,849,355
Extend Taxiway E - Design Phase		03-12-0082-019-2020 03-12-0082-020-2020	32,841
Cares Act Airport Grant Total U.S. Department of Transportation		03-12-0082-020-2020	69,000 1,951,196
Town 0.0. Department of Transportation			
U.S. DEPARTMENT OF HOMELAND SECURITY			
Federal Emergency Management Agency (FEMA)			
Passed-Through State of Florida, Florida Division of Emergency Management			
Executive Office of the Governor (Presidentially Declared Disasters)			
Public Assistance Program	97.036		
Hurricane Irma		Z0126	8,567
Hazard Mitigation Grant Program	97.039		
Emergency Generator-City Hall/Fire Complex		4337-33-R	62,597
Total U.S. Department of Homeland Security			71,164
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 3,282,519

See independent auditor's report and notes to this schedule.

#### CITY OF VENICE, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2020

FOR THE TEAK ENDED SETTEM			Page 2 of 2	
	State			
	CSFA	State Contract/		
State Agency/Program Title	Number	Grant Number	Expenditures	
STATE OF FLORIDA, DEPARTMENT OF TRANSPORTATION				
Aviation Development Grants	55.004			
Design and Construction General Aviation Terminal Building		438750-1-94-01	\$ 261	
Airport Security Improvements		436984-1-94-01	251,348	
Obstruction Removal		438257-1-94-01	98,707	
Drainage Improvements		436507-1-94-01	211,113	
Extend Taxiway D		444192-1-94-01	102,562	
Local Transportation Projects	55.039			
Venice Roadway Improvements		443413-1-54-01	1,000,000	
Total Florida Department of Transportation			1,663,991	
STATE OF FLORIDA, DEPARTMENT OF ENVIROMENTAL PROTECTION				
Division of Water Resource Management - Beach Management Fund	37.003			
Venice Beach Nourishment		19ST4	11,228	
Statewide Surface Water Restoration and Wastewater Projects	37.039			
Venice Outfall Monitoring Project		LPA0051	75,287	
Wastewater Treatment and Stormwater Management	37.077			
Live Oak Stormwater Improvements Project		SW580460	516,223	
Total Florida Department of Environmental Protection			602,738	
EXECUTIVE OFFICE OF THE GOVERNOR				
Federal Emergency Management Agency				
Public Assistance Program	N/A	N/A		
Hurricane Michael			75,921	
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			2,342,650	
TOTAL EVDENDITUDES OF FEDERAL AWADDS AND				
TOTAL EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE			© 5625160	
51ATE FIIVAINUIAL ASSISTAINUE			\$ 5,625,169	

See independent auditor's report and notes to this schedule.

#### **CITY OF VENICE, FLORIDA**

#### Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance September 30, 2020

#### NOTE 1. PURPOSE OF THE SCHEDULE

The Schedule of Expenditures of Federal Awards (the Schedule) is a supplementary schedule to the City's basic financial statements and is presented for purposes of additional analysis. The Schedule is required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

#### NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

<u>Federal Financial Assistance</u> – Pursuant to the Uniform Guidance, federal financial assistance is defined as assistance provided by a federal agency, either directly or indirectly, that nonfederal entities receive or administer, in the form of grants, contracts, cooperative agreements, loans, loan guarantees, property interest subsidies, insurance, or direct appropriations.

<u>Catalog of Federal Domestic Assistance</u> – The Uniform Guidance requires the Schedule to present the total expenditures for each of the City's federal financial assistance programs as identified in the Catalog of Federal Domestic Assistance (CFDA). The CFDA is a government-wide compendium of individual federal programs. Federal financial assistance programs that have not been assigned a CFDA number are indicated with an "N/A."

#### **B.** Type A and Type B Programs

The Uniform Guidance establish the levels of expenditures to be used in defining Type A and Type B federal financial assistance programs. For the current year, Type A assistance programs for the City of Venice are those programs that exceeded \$750,000 for the year ended September 30, 2020.

All local governments that expend \$750,000 or more a year in federal financial assistance must undergo a Single Audit conducted in compliance with in accordance with the Uniform Guidance.

#### C. Reporting Entity

The Schedule includes all federal financial assistance programs administered by the City of Venice and included in the City's Comprehensive Annual Financial Report.

#### **D.** Basis of Accounting

Expenditures included in the Schedule are reported using the modified accrual basis of accounting for governmental funds and the accrual basis of accounting for enterprise funds as defined in Note A(3) to the basic financial statements. Under the modified accrual basis of accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are

#### **CITY OF VENICE, FLORIDA**

#### Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance September 30, 2020

collectible within the current period or soon enough thereafter to pay liabilities of the current period. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments are recorded only when the liability has matured. Under the accrual basis, revenues are recorded when a liability is incurred, regardless of the timing of related cash flows. The City has elected to not utilize the 10% de minimis indirect cost rate.

#### E. Relationship to Federal Financial Reports

Grant expenditure reports as of September 30, 2020, which have been submitted to grantor agencies will, in some cases, differ slightly from amounts disclosed herein. The reports prepared for grantor agencies are typically prepared at a later date and often reflect refined estimates of the year-end accruals. The reports will agree at termination of the grant as the discrepancies noted are timing differences.

#### NOTE 3. STATE REVOLVING FUND LOANS

For State Revolving Funds loans listed in this or prior Schedules of Expenditures of Federal Awards and State Financial Assistance, the City had the following loan balances outstanding at September 30, 2020:

	Federal CFDA /		Balance
Program Title	State CSFA No.	Grant Number	Outstanding
State Revolving Fund	66.468 (Federal)	DW580430	\$ 4,364,530
State Revolving Fund	37.077 (State)	WW580440	\$ 504,948
State Revolving Fund	37.077 (State)	SW580460	\$ 347,803



#### INDEPENDENT ACCOUNTANT'S REPORT

The Honorable Mayor and City Council City of Venice, Florida

We have examined the compliance of the City of Venice, Florida's (the "City") compliance with the requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2020. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City is in accordance with those requirements, in all material respects. An examination involves performing procedures to obtain evidence about the City's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2020.

MSL, P.A.

Certified Public Accountants

Tampa, Florida February 17, 2021



#### INDEPENDENT AUDITOR'S MANAGEMENT LETTER

The Honorable Mayor and City Council City of Venice, Florida

#### **Report on the Financial Statements**

We have audited the basic financial statements of the City of Venice, Florida (the "City") as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated February 17, 2021.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; Title 2 U.S. Code of Federal Regulations, Cost Principles, and Audit Requirements of Federal Awards ("Uniform Guidance"); and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have also issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards;* Independent Auditor's Report on Compliance for Each Major Federal Program and Major State Project and on Internal Control over Compliance and Report on Schedule of Expenditures of Federal Awards and State Financial Assistance Required by the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General;* Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards,* AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General.* Disclosures in those reports and schedule, which are dated February 17, 2021, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding audit, there were no findings or recommendations.

#### **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based, in part, on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor, City Council, and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

MSL, P.A.

Certified Public Accountants

Tampa, Florida February 17, 2021



CITYOF VENICE 401 W. Venice Avenue Venice, FL. 34285-2006

(941) 486-2626 Fax (941) 480-2970

'City on the Gulf"

Sherrill F. Norman Florida Auditor General Local Government Audits/342 Claude Pepper Bldg. Room 401 111 W. Madison St. Tallahassee, FL 32399-1450

RE: Solid Waste Impact Fees and General Government Impact Fees

Dear Ms. Norman,

I hereby certify that the City of Venice, Florida adopted Ordinance No. 2020-18, Amending Chapter 41 of the City Code of Ordinances, and adding Article IV, Solid Waste Impact Fees and General Government Impact Fees imposed on all new construction, both residential and nonresidential, occurring within the boundaries of the City for which a building permit is issued on or after November 1, 2020.

I hereby certify that Ordinance No. 2020-18 complied with the restrictions of Section 163.31801, Florida Statutes, as referenced by Section 10.557(3)(m), Rules of the Auditor General.

inda Senne

Linda Senne, CPA City of Venice Finance Director

State of Florida ) County of Sarasota )

The forgoing was acknowledged before me this  $10^{-4}$  day of  $\frac{10^{-4}}{2}$  day of  $\frac{10^{-4}}{2}$ , 2021, by Linda Senne, City of Venice Finance Director, who is personally known to me.

NOTARY PUBLIC Kathy Millspaugh Commission Expires

KATHY MARIE MILLSPAUGH Notary Public - State of Florida Commission # GG 233528 My Comm. Expires Sep 30, 2022 Bonded through National Notary Assn.



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