# COMPREHENSIVE ANNUAL FINANCIAL REPORT

## Fiscal Year Ended September 30, 2020



## CITY OF VERO BEACH, FLORIDA

Prepared by: Finance Department

Cynthia D. Lawson Finance Director

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INTRODUCTORY SECTION

City of Vero Beach, Florida

**CITY OFFICIALS** 

As of September 30, 2020

## **CITY COUNCIL**

Anthony W. Young, Mayor

Laura Moss, Vice Mayor

Robert Brackett

Joseph Graves

Rey Neville

CITY MANAGER Monte K. Falls

## CITY CLERK

Tammy K. Bursick

CITY ATTORNEY John S. Turner

## FINANCE DIRECTOR

Cynthia D. Lawson

*City of Vero Beach* 1053 – 20<sup>th</sup> PLACE – P.O. BOX 1389 VERO BEACH, FLORIDA – 32961-1389 Telephone: (772) 978-4770 • Fax: (772) 978-4707

March 29, 2021

#### To the Council Members and the Citizens of the City of Vero Beach, Florida:

The Comprehensive Annual Financial Report of the City of Vero Beach, Florida (the "City"), for the fiscal year ended September 30, 2020, is hereby submitted as required to meet Florida Statutes 218.39 and Rules of the Florida Auditor General. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the Management of the City and is contingent upon the comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. To the best of our knowledge and belief, the enclosed data are reported in a manner designed to present fairly the financial position and results of operations and the cash flows of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The funds and entities related to the City included in this Comprehensive Annual Financial Report are within the financial accountability of the City Council. The criteria used in determining the reporting entity are consistent with the Governmental Accounting Standards Board (GASB) Statement No.14, *The Financial Reporting Entity*, as amended. As a result of applying the reporting entity criteria, no other component units exist over which the City has any financial accountability that would require inclusion in the City's financial statements.

State statutes require an annual audit by independent certified public accountants. The accounting firm of Cherry Bekaert LLP was selected by the City Council to perform this audit. The auditor's report on the basic financial statements and combining and individual fund statements and schedules is included in the Financial Section of this report. The auditor's reports related specifically to compliance are included in the Compliance Section.

Generally Accepted Accounting Principles ("GAAP") require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Vero Beach's MD&A can be found in the Financial Section, immediately following the report of the independent auditor.

#### **Profile of the City**

The City of Vero Beach is the County seat for Indian River County and is a political subdivision of the State of Florida. The City, through its Council-Manager form of government, provides a full range of services, including general government, public safety, public improvements, planning and zoning, and related general and administrative services, to approximately 17,000 residents. In addition, the City operates a water and sewer system, a solid waste collection system, a park and recreation system, a cemetery, an airport and a marina.

The City's fiscal year begins October 1<sup>st</sup> and ends September 30<sup>th</sup>, as required by Florida Statutes. All references to years in this report are to fiscal years ending on September 30<sup>th</sup>. The City's accounting, budgetary and financial reporting systems have been designed to conform to the standards set forth by the American Institute of Certified Public Accountants, the Governmental Accounting Standards Board and the State of Florida. Funds are structured to comply with the legal requirements of various revenue bond resolutions and the Charter and Ordinances of the City.

The City Manager and Finance Director maintain budgetary control, in conformance with the City Charter and Florida Statutes, through constant review. Budgetary responsibility for the General Fund is established at the departmental level and at the fund level for the Proprietary and all other budgeted funds. Detailed monthly budget reports are provided to each department. Quarterly summary financial reporting and interim financial information is provided for both internal and external use.

Management is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the government are protected from loss, theft or misuse; and, that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The City's internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met.

As a recipient of federal and state financial assistance, the City is responsible for putting an adequate internal control structure in place to ensure compliance with applicable laws and regulations related to that assistance. This internal control structure is subject to periodic evaluation by management.

#### Local Economy

The City of Vero Beach and Indian River County rely on three primary economic activities: tourism, citrus and agriculture, and retirement. In addition to these economic drivers, the area has seen an increase in recent years in the healthcare and retail industries. Vero Beach is a family oriented community. Sunny beaches, beautiful weather and low-density housing attract tourists and future residents. In addition to its natural beauty, the City of Vero Beach has a vibrant arts and cultural scene which appeals to both visitors and residents.

Retirees are attracted by the climate and general lifestyle in Vero Beach. The median age in Indian River County was 47 in 1980, 47 in 2000 and 54.5 in 2019, as compared to the median age of 42.4 for the State of Florida as a whole in 2019.

Despite the potential for future economic uncertainties associated with the COVID-19 outbreak which emerged globally in March 2020, the City's financial position remained relatively strong as evidenced by several key financial indicators. The City's taxable assessed value increased for the seventh year in a row, by 6.9% to \$3.04 billion in 2020, after increasing 6.6% in 2019. In total, the City's taxable assessed value has increased 38.5% since 2013. The unemployment rate increased slightly after nine consecutive years of reductions, rising to 5.9% in 2020 from 3.7% in 2019. This increase is most likely attributable to the impacts of COVID-19. The City's leadership actively manages its assets and maintains an emphasis on quality of life and service delivery in order to attract new businesses and residents.

#### Long-Term Financial Planning/Financial Policies

The City of Vero Beach government strives to maintain compatibility between its vision for the future, its departmental goals and objectives, and the allocation of its financial and human resources. The vision of Vero Beach as one of central Florida's premier places to live, work and play is reflected in the City's organizational structure and the priorities expressed by its annual budget. Out of the total operating expenditures in the General Fund budget, 34.4% is dedicated to public safety through our police department, with an additional 18.3% budgeted for culture & recreation to maintain the City's parks and recreation facilities and provide recreation programs and community events.

Long-term financial planning also includes monitoring the City's water and sewer rates while providing quality service for customers. City officials and staff continue to pursue operational efficiency and cost savings. As a component of long-term financial planning, the City has a formally adopted General Fund fund balance policy which sets aside committed funds for emergency/disaster related expenditures, the payment of unfunded pension and other postemployment benefit (OPEB) liabilities, and future capital projects and infrastructure improvements.

#### **Relevant Financial Policies**

There are three main revenue sources for the City's general government: Ad valorem taxes; utility and other taxes (including State shared revenues); and transfers from business-type activities (enterprise funds).

The assessed taxable value of property within the City of Vero Beach increased this year in keeping with the continued strength of the local real estate market. In conjunction with this increase in values, the City adopted a millage rate of 2.5000 (a slight decrease from the prior year's millage rate of 2.5194). As a result, property tax revenue increased 6.0% from the prior year and represented 30.3% of total general government revenue.

Utility and other tax collections (including intergovernmental revenue from State shared sales taxes) represent 33.0% of general government revenue. Total revenues for telecommunications tax, gas tax and State sales tax increased by 0.5% from last year, which is less than the original State estimate of 1.2% growth due to the impact of the COVID-19 outbreak on the State's economy in the latter half of fiscal year 2020. State estimates for FY 20-21 projected that these revenue sources in total would decrease by another 3.6% in the coming year, indicating that State revenue analysts anticipate continued impacts to Florida's economy from COVID-19.

Transfers from the enterprise funds are designed to be a return to ownership for the general government, and have historically been in the 27% - 35% range of total general government revenues. The total transfers of \$1.6 million for this fiscal year, primarily from the Water Sewer and Solid Waste utilities, represent a substantial decrease to only 7% of total general government revenues (as compared to 24% in the prior year), due to the sale of the Electric utility enterprise fund in December 2018.

Most other revenue sources remained relatively level, with the exception of investment earnings which are up 440.0% (or \$1.8 million) from last year, as the earnings rate on the City's short-term investments continued to improve due to the positive impact of historically low interest rates. Federal and state grants received as reimbursement for specific capital projects vary from year to year.

Overall, general government expenditures are up by 2.2% (\$522K) from the prior year. This is primarily as a result of increased personnel costs (a 3% salary increase for all employees and a 3.9% increase in health insurance rates). The City also experienced unanticipated costs for COVID-19 related personnel, operating and equipment costs. The City continues its goal of limiting operating budgets and staffing to the minimum required for effective service delivery.

Water and Sewer enterprise fund revenues increased slightly, by 3.6% or \$598K, due to an increase in metered water sales (which are weather dependent) and sewer service charges. Charges for services and other utility income provided adequate revenue to meet operating and capital needs. The City continues to carefully monitor water and sewer utility rates in order to keep rates competitive while also maintaining rate sufficiency for operations, capital improvements and debt service coverage.

#### **Major Initiatives**

**General Government** Major general government policy objectives are to keep all infrastructures safe and functional, minimize the property tax burden to City taxpayers, and to carefully and thoughtfully manage growth. Significant funding is also provided to support and enhance a police presence adequate to suppress crime.

*Water and Sewer* The water and sewer system revenues met operating and capital needs for this fiscal year, with an overall increase in net position at year end. Careful rate management will continue to be a focus in order to maintain viable processing and distribution systems while planning for future supply needs. The major initiative within the Water and Sewer utility is the implementation of the Septic Tank Effluent Pump (STEP) program; this program was designed as a cost effective alternative to traditional sewer hookups in order to encourage homeowners to make voluntary connections to the City's sewer system. The City has also begun engineering work and financial planning for the relocation of water and sewer infrastructure from its current riverfront property site to another City location. For the FY 20-21 budget, the Water Sewer Utility also added six (6) full time positions in anticipation of the requirements of Senate Bill 712, also known as the 'Clean Waterways Act'.

**Solid Waste** The City provides solid waste services to cover the cost of collecting, hauling and disposing of solid waste and recovered material for its citizens. While the City's commercial and residential rates are equal to or lower than private haulers, the City offers a higher level of service to our customers. Examples of this superior service include *side yard pick-up*, *call back service* if the customer does not have their garbage out in time and *special pick-ups* by request.

**Airport** Modernization of the Vero Beach Municipal Airport continues with financial assistance from Federal and State grants. Improvements of the airstrip and associated taxiways, ramps and aprons are being completed per the Airport Master Plan. Airport revenue is primarily from rental operations and expenses are related to property management, property maintenance, and general administrative activities. The City receives federal and state grant subsidies for most capital improvements to the facilities. Capital expenditures continue per the Airport Master Plan as we rehabilitate and improve the aviation assets.

**Marina** The Marina has established itself as a popular boating haven along the Indian River, and occupancy and revenues are improving as part of the overall economic recovery. The Marina continues to pursue its long-term goal of superior services to boaters at reasonable cost. At present, the City Council is exploring various options to improve the Marina's aging capital infrastructure and recently authorized design and engineering services for Phase 1 of the Marina's Master Plan.

**Risk Management** The City has transitioned to fully insured workers compensation and third party general liability insurance. As a result, for the fiscal year ended September 30, 2020, the Liability Insurance internal service fund received no self-insurance premium revenues; instead, insurance premiums from third party providers were allocated directly to the appropriate operating fund. Claims expenses in the internal service fund were for 'legacy' claims of various types and the City has established adequate reserves to fund these outstanding claims to completion. The City's Human Resources department continues to manage closure of outstanding claims and serves as a liaison to the City's third party insurance providers. In addition, the risk manager identifies potential safety hazards and recommends corrective measures to reduce the City's exposure to loss.

#### Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Vero Beach for its comprehensive annual financial report for the fiscal year ended September 30, 2019. This was the thirty seventh consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both GAAP and applicable legal requirements.

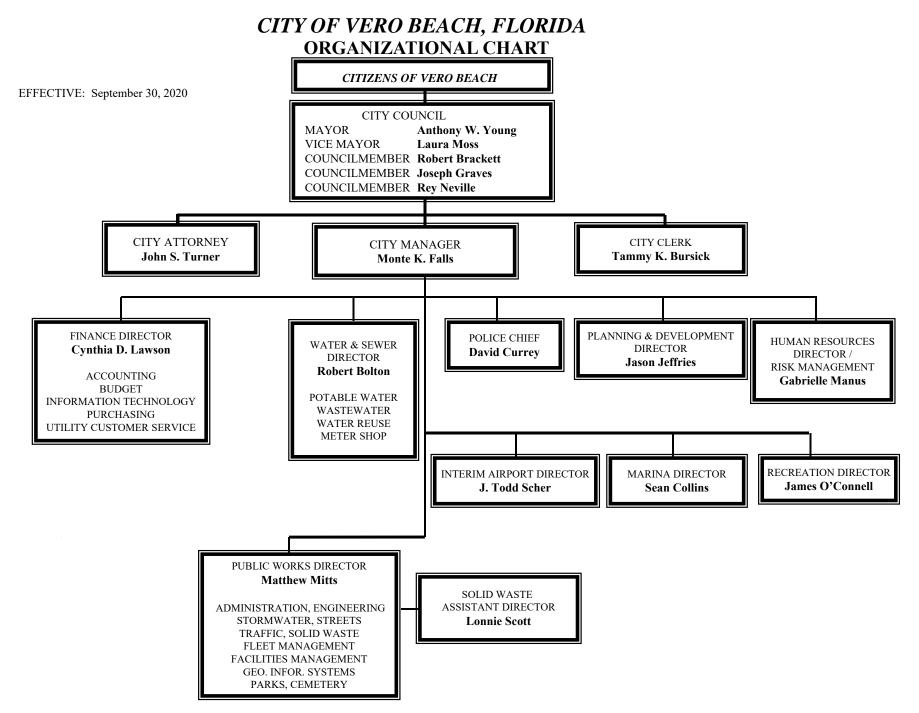
A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report was made possible by the financial policy direction established by the City Council, the support of the City Manager and the dedicated service of the entire staff of the Finance department. All who assisted in this report's preparation and publication have my sincere thanks for their contributions.

7

Cynthia D. Lawson

Cynthia D. Lawson Finance Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Vero Beach Florida

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

September 30, 2019

Christophen P. Morrill

Executive Director/CEO

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FINANCIAL SECTION

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#### **Report of Independent Auditor**

To the Honorable Mayor and Members of the City Council City of Vero Beach, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vero Beach, Florida (the "City"), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as provided in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund statements and schedules and the schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 29, 2021 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

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Orlando, Florida March 29, 2021

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MANAGEMENT'S DISCUSSION AND ANALYSIS

This section in the Comprehensive Annual Financial Report has been developed in accordance with the Governmental Accounting Standards Board (GASB) Statement Number 34 (GASB 34). It is intended to provide the readers of this report with a general overview and analysis of the financial activities of the City of Vero Beach for the fiscal year ended September 30, 2020.

Management's Discussion and Analysis (MD&A) is designed to focus on the current year activities, resulting changes, and currently known facts. Please read it in conjunction with additional information in the Transmittal Letter, the financial statements, and notes to the financial statements.

#### **Financial Highlights**

The City is in good financial condition. For the year ended September 30, 2020:

- The City's total assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$193.3 million (net position). Of this amount, \$72.2 million was from governmental activities and \$121.1 million was from business-type activities.
- Unrestricted net positions for governmental and business activities respectively were \$32.4 million and \$19.5 million.
- The City's revenues for governmental funds, excluding other financing sources, were \$26.2 million. The expenditures for governmental funds were \$29.0 million.
- The business-type activities of the City had total revenues of \$28.4 million and total expenses of \$24.3 million before special items and transfers.
- At the close of the current fiscal year, the governmental funds reported combined ending fund balances of \$72.8 million, a decrease of \$0.9 million in comparison with the prior year. Approximately \$15.6 million, or 21%, of this total amount is available for spending at the government's discretion (unassigned fund balance).
- The City's long-term debt for business-type activities decreased by \$1.8 million. Long-term liabilities for governmental activities decreased by \$0.7 million.

#### **Overview of the Financial Statements**

The *Introductory Section* of the report includes the letter of transmittal, a list of City officials, an organizational chart, and a copy of last year's Certificate of Achievement for Excellence in Financial Reporting.

The *Financial Section* of the report includes the Report of Independent Auditor, this MD&A, the basic financial statements, required supplementary information, and combining and individual fund statements & schedules.

The *MD*&A is prepared by management and is intended to serve as an introduction to the basic financial statements. It is written to provide an objective and easily readable analysis of the City's financial activities and a summary of basic financial information for the City.

The Basic Financial Statements include:

- Government-wide Financial Statements
- Fund Financial Statements
- Notes to the Financial Statements

In addition to the Basic Financial Statements, the Financial Section also includes the following sections:

- Required Supplementary Information
- Combining & Individual Fund Statements and Schedules

After the Financial Section, other information about the City and its physical and financial environment is available in the *Statistical* and *Compliance* Sections.

**Government-Wide Financial Statements.** The government-wide financial statements are the statement of net position and the statement of activities. This summary information is designed to provide a broad overview of the City as a whole that is similar to private sector financial statements. The government-wide financial statements categorize the City's financial information as governmental or business-type, and the emphasis is on the change in net position. Governmental activities are primarily supported by property taxes, sales & other taxes, federal and state grants, transfers from the proprietary funds, and state shared revenues. Business-type activities are supported by charges to the users of services. Charges and fees are intended to recover all or a significant portion of costs.

The statement of net position shows the total assets, deferred outflow of resources, liabilities, and deferred inflows of resources for the City. Net position is sub-divided into three categories:

- Net investment in capital assets
- Restricted
- Unrestricted

The statement of activities presents information on all revenues and expenses of the City and the change in net position. Revenues and expenses are reported by major function and program. Governmental activities financed by the City include public safety, physical environment, transportation, culture and recreation, and general government services. Business-type activities financed by user fees and charges include water & sewer, airport, marina, and solid waste.

**Fund Financial Statements.** The fund financial statements follow the government-wide financial statements, and are expanded under the GASB 34 reporting model. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Vero Beach uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The City categorizes funds into three basic fund types: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide statements. However, unlike the government-wide statements, governmental fund related statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it may be useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. This comparison highlights the long-term impact of the City's near-term financial decisions.

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances, offer a reconciliation to assist with this comparison.

The City maintains twelve individual governmental funds. The general fund and the general government capital and construction fund are the two major funds in this group. All other governmental funds have been combined into a single, aggregated presentation as non-major funds. Data for each individual non-major governmental fund is provided via the combining statements elsewhere in this report.

**Proprietary Funds**. The City's proprietary funds fall into two categories - enterprise funds and internal service funds. The proprietary fund financial statements provide separate information for the City's individual enterprise funds since they are considered to be major funds. None of the internal service funds are major funds; so data for internal service funds are aggregated in a separate column. Also, because the internal service funds represent activities that predominately satisfy internal governmental needs, balance sheet and other data for internal service funds are included as governmental activities, not business-type activities, in the government-wide financial statements.

The City's Enterprise funds are the basis for the business-type activities information in the governmentwide financial statements. The proprietary fund statements provide more detail about individual Enterprise fund operations. The City of Vero Beach uses enterprise funds to account for its Water and Sewer, Airport, Marina, and Solid Waste operations.

Internal service funds are an accounting device used to accumulate and allocate costs internally among some of the City's various functions. Included in the internal service fund group are the City's risk-management and health insurance funds. Individual fund data for the internal services funds is provided in the form of combining statements elsewhere in this report, and is included in the governmental rather that business-type activities category in the government-wide financial statements.

**Fiduciary Funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City has three pension trust funds to account for the General Employee Retirement Plan, the Police Officers' Retirement Fund and the Firefighter's Relief and Pension Fund. The City also has an Other Post Employment Benefits (OPEB) trust fund, for the provision of retiree health insurance premium subsidies. The basic fiduciary fund financial statements can be found after the basic proprietary fund financial statements.

**Notes to Financial Statements** provide additional information that is essential to a complete understanding of the data provided in both the government-wide and fund financial statements. The notes to the financial statements are the last section of the Basic Financial Statements and follow the fiduciary fund financial statements.

**Other Information.** Required Supplementary Information (RSI) is the next section in this report. In the City's case, RSI schedules show the changes in net position and employer contributions for the City's employee pension funds and Other Post Employment Benefits (OPEB) fund, and a schedule of investment returns for all fiduciary funds.

The Combining and Individual Fund Statements and Schedules section includes combining and individual fund statements for non-major and other funds, and various other statements and schedules of interest to the reader.

The Statistical Section presents information designed to give users a better historical perspective and to assist readers in assessing current financial status and trends of the governmental unit. Economic information is presented to allow a broader understanding of the financial and social environment in which the City government operates.

The Compliance Section contains various reports and schedules with information about the City's internal control, federal and state grants, and any additional comments from the auditor.

#### **Government-Wide Financial Analysis**

The Statement of Net Position and the concept of net position are useful indicators of a governmental entity's financial health and stability. In the case of the City, total assets (current and capital) plus deferred outflows of resources exceed total liabilities (current and long-term) and deferred inflows of resources by \$193.3 million. Further, the City has positive balances in all categories of net position-net investment in capital assets, restricted and unrestricted.

The City's combined net position increased by \$5.3 million from the amounts previously reported at the end of fiscal year 2019. Governmental activities are responsible for an increase of \$2.4 million, while the business-type activities are responsible for an increase of \$2.9 million. The primary reason for the governmental activities increase was a reduction in the net pension and other post employment benefits (OPEB) liabilities due to annual payments and actuarial improvements. The primary reason for the increase in net position for business-type activities was also a decrease in liabilities, including net pension, OPEB, customer deposits and outstanding debt.

The following schedule provides a comparative summary of net position for the City for fiscal years 2020 and 2019. For more detail see the Statement of Net Position in the Financial Section of this report immediately following this MD&A.

Net Position

|                               | Governmen     | tal Activities | Business-Ty    | pe Activities | То             | Total          |  |  |  |
|-------------------------------|---------------|----------------|----------------|---------------|----------------|----------------|--|--|--|
|                               | 2020          | 2019           | 2020           | 2019          | 2020           | 2019           |  |  |  |
| Assets                        |               |                |                |               |                |                |  |  |  |
| Current and other assets      | \$ 78,463,372 | \$ 79,936,017  | \$ 35,264,111  | \$ 34,352,275 | \$ 113,727,483 | \$ 114,288,292 |  |  |  |
| Capital assets, net           | 38,146,854    | 38,131,860     | 110,946,036    | 112,783,863   | 149,092,890    | 150,915,723    |  |  |  |
| Total assets                  | 116,610,226   | 118,067,877    | 146,210,147    | 147,136,138   | 262,820,373    | 265,204,015    |  |  |  |
| Deferred Outflows of Resource | ces           |                |                |               |                |                |  |  |  |
| Deferred Outflows-Pensions    | 1,625,419     | 1,448,597      | -              | 604,885       | 1,625,419      | 2,053,482      |  |  |  |
| Deferred Outflows-OPEB        | 1,828,061     | 637,782        | 531,396        | 188,492       | 2,359,457      | 826,274        |  |  |  |
| Total deferred outflows       | 3,453,480     | 2,086,379      | 531,396        | 793,377       | 3,984,876      | 2,879,756      |  |  |  |
| Liabilities                   |               |                |                |               |                |                |  |  |  |
| Long-term liabilities         | 38,773,234    | 45,848,736     | 21,199,913     | 25,093,202    | 59,973,147     | 70,941,938     |  |  |  |
| Other liabilities             | 1,569,909     | 1,648,729      | 2,493,592      | 3,294,926     | 4,063,501      | 4,943,655      |  |  |  |
| Total liabilities             | 40,343,143    | 47,497,465     | 23,693,505     | 28,388,128    | 64,036,648     | 75,885,593     |  |  |  |
| Deferred Inflows of Resource  | S             |                |                |               |                |                |  |  |  |
| Deferred Inflows-Pensions     | 2,943,114     | 1,804,580      | 644,112        | 1,010,620     | 3,587,226      | 2,815,200      |  |  |  |
| Deferred Inflows-OPEB         | 4,596,442     | 1,058,358      | 1,331,991      | 312,717       | 5,928,433      | 1,371,075      |  |  |  |
| Total deferred inflows        | 7,539,556     | 2,862,938      | 1,976,103      | 1,323,337     | 9,515,659      | 4,186,275      |  |  |  |
| Net Position                  |               |                |                |               |                |                |  |  |  |
| Net investment in             |               |                |                |               |                |                |  |  |  |
| capital assets                | 35,984,984    | 35,627,735     | 101,614,410    | 101,288,693   | 137,599,394    | 136,916,428    |  |  |  |
| Restricted                    | 3,798,090     | 8,170,538      | -              | -             | 3,798,090      | 8,170,538      |  |  |  |
| Unrestricted                  | 32,397,933    | 25,995,580     | 19,457,525     | 16,929,357    | 51,855,458     | 42,924,937     |  |  |  |
| Total net position            | \$ 72,181,007 | \$ 69,793,853  | \$ 121,071,935 | \$118,218,050 | \$ 193,252,942 | \$ 188,011,903 |  |  |  |

By far the largest portion of the City's net position is *investment in capital assets* (less any related outstanding debt used to acquire those assets). The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate debt.

The City's net position is also grouped as *restricted* and *unrestricted*. Restricted net position is subject to restrictions on how the funds may be used. Unrestricted net position may be used to meet the government's ongoing obligations to citizens and creditors.

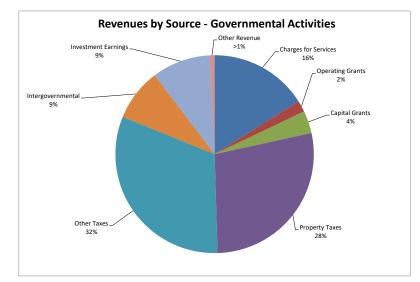
The **Statement of Activities** reconciles and links net position to the sources of changes in net position. Program revenues and expenses are presented by function and with their positive or negative effect on net position. General revenues and transfers, and their effect on net position, are shown separately. The Statement of Activities combines the effects of all revenues, expenses and transfers to calculate net position by governmental activities, business-type activities, and in total. The schedule below provides a comparative summary of activities and the changes in net position for the City for the fiscal years ended September 30, 2020 and 2019. For more detailed information see the Statement of Activities in the Financial Section of this report.

| •                                       |               | Change in Net F | osition        |                |                |                |  |
|---|---------------|-----------------|----------------|----------------|----------------|----------------|--|
|   | Governmer     | tal Activities  | Business-Ty    | pe Activities  | Total          |                |  |
|   | 2020          | 2019            | 2020           | 2019           | 2020           | 2019           |  |
| Revenues:                               |               |                 |                |                |                |                |  |
| Program Revenues:                       |               |                 |                |                |                |                |  |
| Charges for services                    | \$ 4,224,392  | \$ 4,074,306    | \$ 25,122,296  | \$ 44,492,134  | \$ 29,346,688  | \$ 48,566,440  |  |
| Operating grants                        | 484,471       | 1,111,910       | (21,432)       | 99,840         | 463,039        | 1,211,750      |  |
| Capital grants                          | 970,046       | 109,670         | 2,190,864      | 5,946,756      | 3,160,910      | 6,056,426      |  |
| General Revenues                        |               |                 |                |                |                |                |  |
| Property Taxes                          | 7,355,480     | 6,940,767       | -              | -              | 7,355,480      | 6,940,767      |  |
| Other Taxes                             | 8,327,824     | 7,835,291       | -              | -              | 8,327,824      | 7,835,291      |  |
| Intergovernmental                       | 2,242,366     | 2,238,673       |                |                | 2,242,366      | 2,238,673      |  |
| Investment earnings                     | 2,496,496     | 619,781         | 762,788        | 3,057,391      | 3,259,284      | 3,677,172      |  |
| Other revenue (expense)                 | 221,249       | 3,956,831       | 274,657        | 466,126        | 495,906        | 4,422,957      |  |
| Total revenues                          | 26,322,324    | 26,887,229      | 28,329,173     | 54,062,247     | 54,651,497     | 80,949,476     |  |
| Expenses:                               |               |                 |                |                |                |                |  |
| General Government                      | 8,232,024     | 20,276,511      | -              | -              | 8,232,024      | 20,276,511     |  |
| Public Safety                           | 8,382,265     | 9,316,420       | -              | -              | 8,382,265      | 9,316,420      |  |
| Physical Environment                    | 297,960       | 275,397         | -              | -              | 297,960        | 275,397        |  |
| Transportation                          | 3,581,215     | 3,045,625       | -              | -              | 3,581,215      | 3,045,625      |  |
| Culture and Recreation                  | 4,568,626     | 4,719,915       | -              | -              | 4,568,626      | 4,719,915      |  |
| Interest on long-term debt              | 65,593        | 483,390         | -              | -              | 65,593         | 483,390        |  |
| Electric System                         | -             | -               | -              | 19,332,640     | -              | 19,332,640     |  |
| Water and Sewer System                  | -             | -               | 15,118,926     | 15,622,061     | 15,118,926     | 15,622,061     |  |
| Municipal Airport                       | -             | -               | 5,010,628      | 4,340,883      | 5,010,628      | 4,340,883      |  |
| Municipal Marina                        | -             | -               | 1,425,571      | 1,796,148      | 1,425,571      | 1,796,148      |  |
| Solid Waste                             | -             | -               | 2,727,650      | 2,759,977      | 2,727,650      | 2,759,977      |  |
| Total expenses                          | 25,127,683    | 38,117,258      | 24,282,775     | 43,851,709     | 49,410,458     | 81,968,967     |  |
| Special Item - sale of electric utility | -             |                 |                | (19,990,579)   | -              | (19,990,579)   |  |
| Change in net position before transfers | 1,194,641     | (11,230,029)    | 4,046,398      | (9,780,041)    | 5,241,039      | (21,010,070)   |  |
| Transfers                               | 1,192,513     | 58,032,481      | (1,192,513)    | (58,032,481)   |                |                |  |
| Change in net position                  | 2,387,154     | 46,802,452      | 2,853,885      | (67,812,522)   | 5,241,039      | (21,010,070)   |  |
| Net position - beginning                | 69,793,853    | 22,991,401      | 118,218,050    | 186,030,572    | 188,011,903    | 209,021,973    |  |
| Net position - ending                   | \$ 72,181,007 | \$ 69,793,853   | \$ 121,071,935 | \$ 118,218,050 | \$ 193,252,942 | \$ 188,011,903 |  |

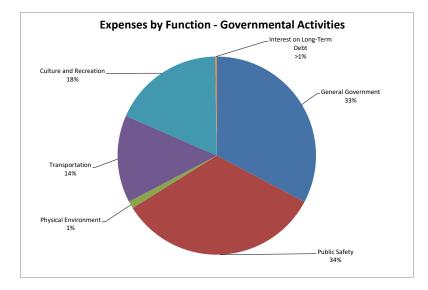
**Governmental Activities.** Net position of the City's governmental-type activities increased by \$2.4 million from the amounts previously reported at the end of fiscal year 2019. The primary reason for this increase was the decrease in net pension and OPEB liabilities due to annual payments of actuarially determined contributions as well as the investment performance of the plans relative to actuarial assumptions.

Property tax revenues increased by \$0.4 million over the amount collected in 2019, as the City adopted a slightly lower millage rate than the prior year but experienced a 6.9% rise in taxable property values. The City also had an increase of \$0.5 million in other taxes since the City collected a full year of franchise fees on electric utility sales by Florida Power & Light (FPL), instead of only three quarters collected in the prior year after the sale of the City's utility to FPL in December 2018. In addition, the City has an increase of \$1.9 million in investment earnings due to a substantial increase in the earnings rate for the City's pooled cash investments. The remainder of the City's major revenue sources, including sales tax and intergovernmental sources, remained relatively stable from 2019 to 2020.

Total governmental activities expenses decreased by \$13.0 million or 34%. This is due primarily to the fact that a one time loss of \$11.0 million on the sale of real property belonging to the general government was recorded in the prior year. Aside from this loss, the decrease in expenses for governmental activities on a government-wide basis was \$2.0 million in general government and public safety due to a substantial decrease in total pension expense recognized.



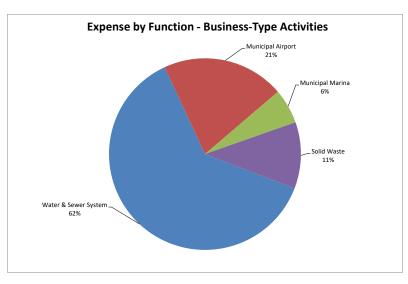
The following graphs provide an analysis of the City's revenue sources for governmental activities by type, and its governmental activities expenses by function.



**Business-type Activities:** Net position of the City's business-type activities showed an increase of \$2.9 million from the amounts previously reported at the end of fiscal year 2019. This change is attributable primarily to a decrease in various liabilities for the City's enterprise funds, including pension, OPEB (for the reasons indicated above in the discussion of governmental activities) and customer deposits. A decrease of \$2.0 million in net capital assets (due to current year depreciation expense higher than asset additions) was offset by annual payments against long term debt, leaving the net investment in capital assets net position with only a \$0.3 million difference from prior year.

Total revenues for the business-type activities decreased by \$25.7 million or 48%. This was primarily due to the fact that the City's electric utility was sold in December 2018 and therefore electric utility revenues decreased from \$22.2 million in the prior fiscal year to zero in the current year. There was also a \$4.1 million decrease in Airport revenues attributable to \$3.7 million less in capital grants and contributions due to the timing of grant supported capital project expenditures. The revenues for the City's other business-type activities remained relatively stable, with a \$0.6 million increase in water & sewer revenues due to weather dependent variations in customer demand.

Total expenses for the business-type activities decreased by \$19.6 million. Again, this was primarily attributable to the sale of the electric utility in December 2018 which led to a decrease of \$19.1 million in operating expenses for the electric utility in 2020. Total operating expenses for the remaining business-type activities remained relatively level. The following graph provides an analysis of the City's business-type activity expenses by function.



#### Financial Analysis of the City's Funds.

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** As of the end of fiscal year 2020, the City's governmental funds reported combined ending fund balances of \$72.8 million, a decrease of \$0.9 million from the prior year. This is primarily due to a decrease of \$2.2 million in committed reserves as the City used the pension and OPEB reserves to make annual contributions, offset by an increase of \$1.3 million in restricted, assigned and unassigned reserves.

Total governmental revenue of \$26.2 million increased \$4.0 million from the previous year, due to a \$1.9 million increase in investment earnings (as a result of improved rates of return on investments), a \$0.5 million increase in electric utility franchise fees from a full year of the new FPL franchise agreement, a \$0.4 million increase in property taxes, and a \$1.2 million increase in grant revenues from disaster recovery (hurricane) and Coronavirus Aid, Relief, and Economic Security (CARES) Act funds for COVID-19 related expenses. Total governmental expenditures showed a decrease of \$3.2 million. This is primarily attributable to last year's one time payoff of debt resulting in a decrease of \$5.2 million in debt service expenses in the current year, combined with a \$1.0 million increase in capital expenditures and a \$1 million increase in operating expenditures due to increase salaries and personnel costs as well as unanticipated COVID-19 related expenditures.

The governmental fund balance of \$72.8 million is available for spending, subject to regulatory, statutory, and budgetary restrictions. Of the available balance, \$15.6 million, or 21%, is unassigned; the remainder of fund balance is non-spendable, restricted, committed or assigned and is not available for new spending because the funds have already been designated by law or covenant as follows:

| Nonspendable:                                       |                  |
|---|------------------|
| Inventory   | \$<br>112,412    |
| Prepaid items                                       | 34,504           |
| Restricted  |                  |
| General Government                                  | 111,269          |
| Public Safety                                       | 104,594          |
| Culture & Recreation                                | 877,063          |
| Physical Environment                                | 2,705,164        |
| Committed   |                  |
| Physical Environment                                | 118,327          |
| Unfunded Pension Liability Reserve                  | 12,501,492       |
| Other Post Employment Benefits (OPEB) Reserve       | 8,932,691        |
| Capital and Infrastructure Reserve                  | 21,000,000       |
| Emergency (Disaster) Reserve                        | 5,000,000        |
| Assigned  | 5,643,185        |
| Total Nonspendable, Restricted, Committed, Assigned | \$<br>57,140,701 |

The General Fund is the City's major governmental fund. As of September 30, 2020, its fund balance was \$64.9 million, with \$15.6 million of that unassigned. This represents a \$0.5 million decrease from the prior year's total fund balance, with a \$2.2 million decrease in the committed amounts (due to programmed uses of these reserves for pension and OPEB payments) offset by the addition of \$1.5 million in assigned amounts (for appropriation of fund balance in the subsequent year's budget), and \$0.2 million in restricted/nonspendable balances.

General fund revenue for 2020 totaled \$19.3 million in the original budget and \$22.6 million in the final budget, with actual revenue received of \$22.6 million. These higher than anticipated revenues were

primarily investment earnings and grants revenue. General fund expenditures were under the final budget by \$450 thousand and under the original budget by \$334 thousand. The fiscal year ended with a net decrease in fund balance of \$518 thousand.

**Proprietary Funds.** The City's Enterprise Funds generate revenues and expenses that are shown as business-type activities in the government-wide financial statements. At the fund level, enterprise funds have unrestricted net position of \$19.5 million. Of this amount the Water & Sewer System has \$15.4 million and the Airport has \$5.3 million. There was an increase of \$2.9 million in the total net position of the enterprise funds in the current year. This is due primarily to an increase of \$2.5 million in the Water & Sewer utility, as a result of increased operating revenues (due to higher water sales) and stable operating expenses which resulted in \$2.4 million in operating income.

The Internal Service Funds (a category of the City's proprietary funds) are an accounting device used to accumulate and allocate costs internally among some of the City's various functions. At the fund level they have total net position of \$0.5 million, which is a decrease of \$0.3 million from the prior year, attributed primarily to the return of excess health insurance funds generated by prior year's premiums to various City funds.

#### **General Fund Budgetary Highlights**

Both the original and final budgets are estimates based on the best information available to management prior to year-end. By comparison to the original adopted budget, the actual revenues were \$3.3 million, or 17.3%, higher, and the actual expenditures were \$334 thousand, or 1.3%, lower. The actual net increase to the General Fund fund balance was \$606 thousand more than was projected in the final budget. This was a combination of revenues that were \$27 thousand higher than the final budget, expenditures that were \$446 thousand lower than the final budget and transfers in that were \$133 thousand higher than the final budget.

|                                    | Original |            | Final            | Change |           |  |
|------------------------------------|----------|------------|------------------|--------|-----------|--|
| REVENUES                           |          |            |                  |        |           |  |
| Taxes                              | \$       | 13,319,998 | \$<br>13,493,532 | \$     | 173,534   |  |
| Licenses and permits               |          | 153,500    | 188,277          |        | 34,777    |  |
| Intergovernmental                  |          | 1,858,547  | 1,787,045        |        | (71,502)  |  |
| Grants                             |          | -          | 1,193,074        |        | 1,193,074 |  |
| Charges for services               |          | 2,773,907  | 2,688,568        |        | (85,339)  |  |
| Fines and forfeitures              |          | 159,000    | 645,714          |        | 486,714   |  |
| Investment earnings                |          | 608,000    | 2,249,996        |        | 1,641,996 |  |
| Rental                             |          | 296,200    | 253,509          |        | (42,691)  |  |
| Contributions from private sources |          | 13,000     | 9,076            |        | (3,924)   |  |
| Miscellaneous                      |          | 83,000     | 61,735           |        | (21,265)  |  |
| Total Revenues                     |          | 19,265,152 | \$<br>22,570,526 | \$     | 3,305,374 |  |
| EXPENDITURES                       |          |            |                  |        |           |  |
| Current:                           |          |            |                  |        |           |  |
| General government                 | \$       | 5,751,063  | \$<br>5,813,224  | \$     | 62,161    |  |
| Public safety                      |          | 8,643,045  | 8,453,327        |        | (189,718) |  |
| Transportation                     |          | 2,555,839  | 2,427,564        |        | (128,275) |  |
| Culture/Recreation                 |          | 4,531,242  | 4,630,242        |        | 99,000    |  |
| Non-departmental                   |          | 3,228,272  | 3,498,075        |        | 269,803   |  |
| Total Expenditures                 | \$       | 24,709,461 | \$<br>24,822,432 | \$     | 112,971   |  |

#### Original & Final Budget Comparison General Fund

Changes in the budget during the year are based on either new or improved information or estimates of unforeseen events. The primary changes between the original and final budget are as follows:

- Taxes: Estimated tax collections were revised upward for increased collections in franchise fees and utility taxes.
- Investment earnings: Estimated interest earnings on City investments were increased based on year to date performance.
- Public Safety and Transportation Expenditures: The final budgeted expenditures for salaries and health insurance costs were lower than originally anticipated due to turnover and vacancies across multiple departments. In addition, pension costs were lower due to pension plan performance.
- General Government and Culture/Recreation: The final budget was increased to cover costs for payout of unused vacation and sick leave accruals for the retirements of several long term employees.
- Non-departmental Expenditures: The final budgeted expenditures were increased due to a transfer out of \$300 thousand to the General Capital and Construction Fund to use proceeds from code compliance fines for improvements to the Police department pistol range.

#### **Capital Assets and Debt Administration**

*Capital Assets.* The City's capital assets for its governmental and business-type activities as of September 30, 2020 are \$149.1 million (net of accumulated depreciation).

|                                   | Governmental Activities |        |    |        |    | Business-Type Activities |    |         |    | Total   |    |         |  |      |  |      |
|-----------------------------------|-------------------------|--------|----|--------|----|--------------------------|----|---------|----|---------|----|---------|--|------|--|------|
|                                   |                         | 2020   |    | 2019   |    | 2019                     |    | 2019    |    | 2020    |    | 2019    |  | 2020 |  | 2019 |
| Land                              | \$                      | 5.009  | \$ | 5.009  | \$ | 6.364                    | \$ | 6,364   | \$ | 11.373  | \$ | 11,373  |  |      |  |      |
| Intangible assets                 | Ŧ                       | 825    | Ŧ  | 825    | Ŧ  | -                        | Ŧ  | -       | Ŧ  | 825     | +  | 825     |  |      |  |      |
| Buildings                         |                         | 6,455  |    | 6,699  |    | 17,788                   |    | 17,586  |    | 24,243  |    | 24,285  |  |      |  |      |
| Improvements other than buildings |                         | 4,757  |    | 5,144  |    | 80,331                   |    | 84,144  |    | 85,088  |    | 89,288  |  |      |  |      |
| Machinery and equipment           |                         | 3,771  |    | 4,117  |    | 3,179                    |    | 2,628   |    | 6,950   |    | 6,745   |  |      |  |      |
| Infrastructure                    |                         | 15,838 |    | 16,160 |    | -                        |    | -       |    | 15,838  |    | 16,160  |  |      |  |      |
| Construction in progress          |                         | 1,493  |    | 179    |    | 3,285                    |    | 2,062   |    | 4,778   |    | 2,241   |  |      |  |      |
| Total capital assets, net         | \$                      | 38,148 | \$ | 38,133 | \$ | 110,947                  | \$ | 112,784 | \$ | 149,095 | \$ | 150,917 |  |      |  |      |

#### Capital Assets (Net of Depreciation) (in 000s)

Capital assets include land, buildings, improvements other than buildings, intangible assets, infrastructure, machinery and equipment, and construction in progress and the change in each category are shown in the table above. Assets other than land and construction in progress are depreciable for the current year.

The net capital assets in government activities stayed at approximately the same level, due primarily to the City's current year investments in infrastructure and equipment being offset by annual depreciation expense. The net capital assets of the business-type assets decreased by \$1.9 million due to current year depreciation in excess of current year investments in additional capital assets and construction in progress. Additional information on the City's capital assets can be found in Note 7 of this report.

*Long-Term Debt*. At the end of the fiscal year, the City of Vero Beach had total long-term debt outstanding of \$17.6 million. Of this amount, \$9.2 million was in notes and bonds secured solely by specified revenue sources and \$2.1 million was debt backed by the full faith and credit of the government. In addition, the City has a liability for approximately \$1.2 million in legacy claims payable and \$5.1 million in compensated absences. For more information on the changes in long-term debt see Note 8.

In addition to long-term debt, the City has long term liabilities of \$15.4 million in net pension liability associated with various employee pension plans (see Note 13 in the Notes to Financial Statements) and \$26.7 million in net Other Post Employment Benefits (OPEB) liability (see Note 14).

|                         | Governmental Activities |       |      |       | Business-Type Activities |        |    |        | Total |        |      |        |  |
|-------------------------|-------------------------|-------|------|-------|--------------------------|--------|----|--------|-------|--------|------|--------|--|
|                         | 2020                    |       | 2019 |       | 2020                     |        |    | 2019   |       | 2020   | 2019 |        |  |
| Revenue Bonds and Notes | \$                      | 1,105 | \$   | 1,190 | \$                       | 9,173  | \$ | 10,859 | \$    | 10,278 | \$   | 12,049 |  |
| Capital Lease-Purchases |                         | 944   |      | 1,314 |                          | 87     |    | 148    |       | 1,031  |      | 1,462  |  |
| Claims Payable          |                         | 1,237 |      | 1,336 |                          | -      |    | -      |       | 1,237  |      | 1,336  |  |
| Compensated Absences    |                         | 3,317 |      | 3,500 |                          | 1,767  |    | 1,774  |       | 5,084  |      | 5,274  |  |
| Total Long-Term Debt    | \$                      | 6,603 | \$   | 7,340 | \$                       | 11,027 | \$ | 12,781 | \$    | 17,630 | \$   | 20,121 |  |

#### Economic Factors and Next Year's Budgets and Rates

The State of Florida, by constitution, does not have a state personal income tax and therefore the State operates primarily using sales, gasoline and corporate income taxes. Local governments (cities, counties and school boards) rely primarily on property and a limited array of other permitted taxes (sales, gasoline, and utilities) and fees (franchise, occupational license) to finance governmental activities. For the business-type and certain other governmental activities (construction services and recreational programs), the user pays a related fee or charge associated with the service. In the case of business-type activities these fees are designed to cover expenses. For some governmental activities, such as recreation, these fees do not provide for full cost recovery and these activities are subsidized by general revenues. Fees for all services are examined and adjusted as needed.

The adopted Citywide budget for fiscal year 2021 is \$78.3 million. This budget shows a net increase of 8 Citywide staff positions. One (1) of these positions is in the General Fund and one (1) is in the Marina. The remaining six (6) positions have been added to the Water & Sewer utility budget in anticipation of the requirements of Florida Senate Bill 712, also known as the 'Clean Waterways Act'. Total budgeted salaries increased by \$565,000 as a result of these additional positions, as well as a City-wide salary increase of 3%.

Ad valorem tax revenues are projected to increase by 3.4% as a result of the adoption of a millage rate of 2.5000 (which was 2.95% greater than the rolled-back millage rate of 2.4284 mills) combined with a 3.9% increase in taxable property values. This was slightly lower than the prior year's millage rate of 2.5194. The increased tax revenue (combined with other expenditure reductions and revenue increases) was used primarily to offset a decrease in the amount of residual cash from the electric utility sale proceeds used to balance the General Fund budget (in year 3 of a 5 year transition plan) and to fund increases in personnel costs. State shared revenues for gas tax and State sales tax sharing, as well as the local communications service tax revenue were all projected to decrease slightly in the coming year (a total of 3.6% for all sources combined) due to the continued impacts of COVID-19 on the State economy.

The adopted budget for FY 20-21 reflects the City Council's continued commitment to public safety, recreation and quality municipal services for its residents and visitors, as well as long-term financial stability.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Vero Beach's finances for all those with an interest in the City's finances.

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, City of Vero Beach, P. O. Box 1389, Vero Beach, Florida 32961.

The City's Comprehensive Annual Financial Report is also available on-line at <u>www.covb.org</u> under City Departments – Finance.

### **BASIC FINANCIAL STATEMENTS**

#### CITY OF VERO BEACH, FLORIDA

STATEMENT OF NET POSITION

#### SEPTEMBER 30, 2020

|  | Primary Government |                               |    |                                 |                                       |                        |  |  |  |
|--|--------------------|-------------------------------|----|---------------------------------|---------------------------------------|------------------------|--|--|--|
|  | G                  | overnmental<br>Activities     |    | Business-<br>type<br>Activities | Total<br>Primary<br><u>Government</u> |                        |  |  |  |
| Assets<br>Equity in pooled cash and investments                  | \$                 | 73,071,285                    | \$ | 29,268,361                      | \$                                    | 102,339,646            |  |  |  |
| Cash with fiscal agent   | Ψ                  | 223,254                       | Ψ  | 29,200,001                      | Ψ                                     | 223,254                |  |  |  |
| Receivables, net   |                    | 3,374,569                     |    | 3,653,055                       |                                       | 7,027,624              |  |  |  |
| Inventories  |                    | 112,412                       |    | 527,562                         |                                       | 639,974                |  |  |  |
| Prepaid costs  |                    | 79,504                        |    | 527,502                         |                                       | 79,504                 |  |  |  |
| Assets held for resale   |                    | 1,602,348                     |    |                                 |                                       | 1,602,348              |  |  |  |
| Restricted assets:   |                    | 1,002,340                     |    | -                               |                                       | 1,002,340              |  |  |  |
| Equity in pooled cash and investments                            |                    | -                             |    | 1,815,133                       |                                       | 1,815,133              |  |  |  |
| Capital assets:  |                    |                               |    |                                 |                                       |                        |  |  |  |
| Land and intangible assets                                       |                    | 5,833,627                     |    | 6,363,514                       |                                       | 12,197,141             |  |  |  |
| Construction in progress   |                    | 1,492,521                     |    | 3,284,613                       |                                       | 4,777,134              |  |  |  |
| Capital assets not being depreciated                             |                    | 7,326,148                     |    | 9,648,127                       |                                       | 16,974,275             |  |  |  |
| Capital assets being depreciated                                 |                    | 95,484,656                    |    | 221,259,734                     |                                       | 316,744,390            |  |  |  |
| Accumulated depreciation   |                    | (64,663,950)                  |    | (119,961,825)                   |                                       | (184,625,775)          |  |  |  |
| Capital assets being depreciated, net                            |                    | 30,820,706                    |    | 101,297,909                     |                                       | 132,118,615            |  |  |  |
| Total capital assets   |                    | 38,146,854                    |    | 110,946,036                     |                                       | 149,092,890            |  |  |  |
| Total assets   |                    | 116,610,226                   |    | 146,210,147                     |                                       | 262,820,373            |  |  |  |
| Deferred outflows of resources                                   |                    |                               |    |                                 |                                       |                        |  |  |  |
|  |                    | 1 605 440                     |    |                                 |                                       | 1 605 440              |  |  |  |
| Deferred outflows related to pensions                            |                    | 1,625,419                     |    | -                               |                                       | 1,625,419              |  |  |  |
| Deferred outflows related to OPEB<br>Total deferred outflows     |                    | <u>1,828,061</u><br>3,453,480 |    | <u>531,396</u><br>531,396       |                                       | 2,359,457<br>3,984,876 |  |  |  |
|  |                    | 0,100,100                     |    | 001,000                         |                                       | 0,001,010              |  |  |  |
| Liabilities  |                    |                               |    |                                 |                                       |                        |  |  |  |
| Accounts payable and accrued liabilities                         |                    | 1,569,909                     |    | 1,428,414                       |                                       | 2,998,323              |  |  |  |
| Deposits   |                    | -                             |    | 1,065,178                       |                                       | 1,065,178              |  |  |  |
| Long-term liabilities:   |                    | 4 959 949                     |    | 4 9 5 9 9 9 9                   |                                       |                        |  |  |  |
| Due within one year  |                    | 1,059,040                     |    | 1,853,623                       |                                       | 2,912,663              |  |  |  |
| Due in more than one year:                                       |                    |                               |    |                                 |                                       |                        |  |  |  |
| Miscellaneous liabilities  |                    | 5,543,725                     |    | 9,173,374                       |                                       | 14,717,099             |  |  |  |
| Unearned revenue   |                    | -                             |    | 232,715                         |                                       | 232,715                |  |  |  |
| Net pension liability  |                    | 11,017,473                    |    | 4,391,983                       |                                       | 15,409,456             |  |  |  |
| Net other postemployment benefits liability<br>Total liabilities |                    | 21,152,996                    |    | 5,548,218                       |                                       | 26,701,214             |  |  |  |
| Total habilities   |                    | 40,343,143                    |    | 23,693,505                      |                                       | 64,036,648             |  |  |  |
| Deferred inflows of resources                                    |                    |                               |    |                                 |                                       |                        |  |  |  |
| Deferred inflows related to pensions                             |                    | 2,943,114                     |    | 644,112                         |                                       | 3,587,226              |  |  |  |
| Deferred inflows related to OPEB                                 |                    | 4,596,442                     |    | 1,331,991                       |                                       | 5,928,433              |  |  |  |
| Total deferred inflows   |                    | 7,539,556                     |    | 1,976,103                       |                                       | 9,515,659              |  |  |  |
| Net position   |                    |                               |    |                                 |                                       |                        |  |  |  |
| Net investment in capital assets                                 |                    | 35,984,984                    |    | 101,614,410                     |                                       | 137,599,394            |  |  |  |
| Restricted for:  |                    | 33,304,304                    |    | 101,014,410                     |                                       | 107,000,004            |  |  |  |
| Capital projects   |                    | 1,064,438                     |    | -                               |                                       | 1,064,438              |  |  |  |
| Land purchases   |                    | 1,465,184                     |    | -                               |                                       | 1,465,184              |  |  |  |
| Culture and recreation   |                    | 877,063                       |    | -                               |                                       | 877,063                |  |  |  |
| Cemetery care  |                    | 175,543                       |    | -                               |                                       | 175,543                |  |  |  |
| Wellness programs  |                    | 111,269                       |    | -                               |                                       | 111,269                |  |  |  |
| Law enforcement  |                    | 104,593                       |    | -                               |                                       | 104,593                |  |  |  |
| Unrestricted   |                    | 32,397,933                    |    | -<br>19,457,525                 |                                       | 51,855,458             |  |  |  |
| Total net position   | \$                 | 72,181,007                    | \$ | 121,071,935                     | \$                                    | 193,252,942            |  |  |  |
|  | Ψ                  | 12,101,007                    | Ψ  | 121,071,000                     | Ψ                                     | 100,202,042            |  |  |  |

The notes to the financial statements are an integral part of this statement.

#### **CITY OF VERO BEACH, FLORIDA** STATEMENT OF ACTIVITIES

#### YEAR ENDED SEPTEMBER 30, 2020

|   |     |                           |        | Program Revenues        |    |  |    |  |    | Net (Expense) Revenue and<br>Changes in Net Position |    |                             |    |             |  |
|---|-----|---------------------------|--------|-------------------------|----|--|----|--|----|--|----|-----------------------------|----|-------------|--|
| Functions/Programs  |     | Expenses                  |        | Charges for<br>Services |    | Operating<br>Grants and<br>Contributions |    | Capital<br>Grants and<br>Contributions |    | Governmental<br>Activities                           |    | Business-type<br>Activities |    | Total       |  |
| Primary government:   |     |                           |        |                         |    |  |    |  |    |  |    |                             |    |             |  |
| Governmental activities:  |     |                           |        |                         |    |  |    |  |    |  |    |                             |    |             |  |
| General government  | \$  | 8,232,024                 | \$     | 2,427,301               | \$ | 473,872                                  | \$ | 77,409                                 | \$ | (5,253,442)  | \$ | -                           | \$ | (5,253,442  |  |
| Public safety   |     | 8,382,265                 |        | 992,799                 |    | 8,349                                    |    | 855,320                                |    | (6,525,797)  |    | -                           |    | (6,525,797  |  |
| Physical environment  |     | 297,960                   |        | 299,475                 |    | -  |    | -                                      |    | 1,515  |    | -                           |    | 1,515       |  |
| Transportation  |     | 3,581,215                 |        | 161,705                 |    | -  |    | -                                      |    | (3,419,510)  |    | -                           |    | (3,419,510  |  |
| Culture/recreation  |     | 4,568,626                 |        | 343,112                 |    | 2,250                                    |    | 37,317                                 |    | (4,185,947)  |    | -                           |    | (4,185,947  |  |
| Interest and fiscal charges   |     | 65,593                    |        | -                       |    | -  |    | -                                      |    | (65,593)   |    | -                           |    | (65,593     |  |
| Total governmental activities   |     | 25,127,683                |        | 4,224,392               |    | 484,471                                  |    | 970,046                                |    | (19,448,774)   |    | -                           |    | (19,448,774 |  |
| Business-type activities:   |     |                           |        |                         |    |  |    |  |    |  |    |                             |    |             |  |
| Water and sewer system  |     | 15,118,926                |        | 17,307,134              |    | (45,321)                                 |    | 663,190                                |    | -  |    | 2,806,077                   |    | 2,806,077   |  |
| Municipal airport   |     | 5,010,628                 |        | 3,247,175               |    | 4,491                                    |    | 1,527,674                              |    | -  |    | (231,288)                   |    | (231,288    |  |
| Municipal marina  |     | 1,425,571                 |        | 1,807,622               |    | 14,730                                   |    | -                                      |    | -  |    | 396,781                     |    | 396,781     |  |
| Solid waste   |     | 2,727,650                 |        | 2,760,365               |    | 4,668                                    |    | -                                      |    | -  |    | 37,383                      |    | 37,383      |  |
| Total business-type activities  |     | 24,282,775                |        | 25,122,296              |    | (21,432)                                 |    | 2,190,864                              |    | -  |    | 3,008,953                   |    | 3,008,953   |  |
| Total   | \$  | 49,410,458                | \$     | 29,346,688              | \$ | 463,039                                  | \$ | 3,160,910                              |    | (19,448,774)   |    | 3,008,953                   |    | (16,439,821 |  |
|   |     | eral revenues:            |        |                         |    |  |    |  |    | 7 055 400  |    |                             |    | 7 055 400   |  |
|   |     | Property taxes            |        |                         |    |  |    |  |    | 7,355,480  |    | -                           |    | 7,355,480   |  |
|   |     | Sales and gas taxes       |        |                         |    |  |    |  |    | 2,814,422  |    | -                           |    | 2,814,422   |  |
|   |     | Utility taxes             |        |                         |    |  |    |  |    | 5,513,402  |    | -                           |    | 5,513,402   |  |
|   |     | Intergovernmental revenue |        |                         |    |  |    |  |    | 2,242,366  |    | -                           |    | 2,242,366   |  |
| Investment earnings   |     |                           |        |                         |    |  |    | 2,496,496                              |    | 762,788  |    | 3,259,284                   |    |             |  |
| Other revenue   |     |                           |        |                         |    |  |    |  |    | 221,249  |    | 274,657                     |    | 495,906     |  |
| Transfers - internal activities<br>Total general revenues and transfers |     |                           |        |                         |    |  |    | 1,192,513                              |    | (1,192,513)  |    | -                           |    |             |  |
|   |     | l otal general            | reveni | ues and transfer        | S  |  |    |  |    | 21,835,928   |    | (155,068)                   |    | 21,680,860  |  |
|   |     | Change in net             | positi | on                      |    |  |    |  |    | 2,387,154  |    | 2,853,885                   |    | 5,241,039   |  |
|   | Net | position - begir          | ining  |                         |    |  |    |  |    | 69,793,853   |    | 118,218,050                 |    | 188,011,903 |  |
|   | Net | position - endir          | na     |                         |    |  |    |  | \$ | 72,181,007   | \$ | 121,071,935                 | \$ | 193,252,942 |  |

## **CITY OF VERO BEACH, FLORIDA** BALANCE SHEET GOVERNMENTAL FUNDS

## SEPTEMBER 30, 2020

|  |          | General<br>Fund | G<br>C   | General<br>overnment<br>apital and<br>onstruction |          | Nonmajor<br>overnmental<br>Funds | Go       | Total<br>overnmental<br>Funds |
|--|----------|-----------------|----------|---|----------|----------------------------------|----------|-------------------------------|
| Assets                                 | -        |                 |          |   |          |                                  | ~        |                               |
| Equity in pooled cash and investments  | \$       | 64,217,362      | \$       | 4,363,408   | \$       | 2,756,709                        | \$       | 71,337,479                    |
| Cash with fiscal agent                 |          | -               |          | 223,254   |          | -                                |          | 223,254                       |
| Receivables, net:                      |          | 774 000         |          |   |          |                                  |          | 000 000                       |
| Accounts                               |          | 774,809         |          | -   |          | 55,520                           |          | 830,329                       |
| Special assessments<br>Interest        |          | -<br>234,491    |          | 10,709<br>2,026                                   |          | -<br>17,149                      |          | 10,709<br>253,666             |
| Due from other funds                   |          | 234,491         |          | 2,026<br>184,251                                  |          | 17,149                           |          | 253,666<br>184,251            |
| Due from other governments             |          | -<br>905,835    |          | 957,420   |          | 403,636                          |          | 2,266,891                     |
| Prepaid items                          |          | 34,504          |          |   |          | 403,030                          |          | 34,504                        |
| Inventories                            |          | 112,412         |          | _   |          | _                                |          | 112,412                       |
| inventence                             |          | 112,112         |          |   |          |                                  |          | 112,112                       |
| Total assets                           | \$       | 66,279,413      | \$       | 5,741,068   | \$       | 3,233,014                        | \$       | 75,253,495                    |
| Liabilities                            |          |                 |          |   |          |                                  |          |                               |
| Accounts payable and contracts payable | \$       | 355,442         |          | 300,021   | \$       | 1,343                            | \$       | 656,806                       |
| Accrued liabilities                    |          | 841,007         |          | -   |          | 2,658                            |          | 843,665                       |
| Evidence escrow                        |          | -               |          | -   |          | 35,023                           |          | 35,023                        |
| Due to other funds                     |          | -               |          | -   |          | 184,251                          |          | 184,251                       |
| Total liabilities                      |          | 1,196,449       |          | 300,021   |          | 223,275                          |          | 1,719,745                     |
| Deferred inflows of resources          |          |                 |          |   |          |                                  |          |                               |
| Unavailable revenue                    |          | 157,753         |          | 620,780   |          | -                                |          | 778,533                       |
| Fund balances                          |          |                 |          |   |          |                                  |          |                               |
| Nonspendable                           |          | 146,916         |          | -   |          | -                                |          | 146,916                       |
| Restricted                             |          | 111,269         |          | 677,082   |          | 3,009,739                        |          | 3,798,090                     |
| Committed                              |          | 47,552,510      |          | -   |          | -                                |          | 47,552,510                    |
| Assigned                               |          | 1,500,000       |          | 4,143,185   |          | -                                |          | 5,643,185                     |
| Unassigned                             |          | 15,614,516      |          | -   |          | -                                |          | 15,614,516                    |
| Total fund balances                    |          | 64,925,211      |          | 4,820,267   |          | 3,009,739                        |          | 72,755,217                    |
| Total liabilities, deferred inflows    |          |                 |          |   |          |                                  |          |                               |
| and fund balances                      | \$       | 66,279,413      | \$       | 5,741,068   | \$       | 3,233,014                        | \$       | 75,253,495                    |
|  | <u> </u> |                 | <u> </u> | , ,   | <u> </u> |                                  | <u> </u> | , ,                           |

# CITY OF VERO BEACH, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE

STATEMENT OF NET POSITION

#### SEPTEMBER 30, 2020

| Amounts reported for governmental activities in the statement of net position are different because:  |                                      |
|---|--------------------------------------|
| Ending fund balance - governmental funds  | \$<br>72,755,217                     |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:  |                                      |
| Capital assets not being depreciated<br>Capital assets being depreciated, net<br>Assets held for resale   | 7,326,148<br>30,820,706<br>1,602,348 |
| Some items are not recorded as revenues and expenditures in the governmental fund statement until available to pay liabilities of the current period. These items are recorded on the government-wide statements when revenues are earned.                                    |                                      |
| Deferred inflows for long-term special assessments receivable<br>Deferred inflows for FEMA reimbursements receivable<br>Deferred inflows for hazard mitigation grant reimbursements receivable  | 10,709<br>157,753<br>610,071         |
| Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities.            |                                      |
| Net position of governmental activities accounted for in internal service funds   | 537,602                              |
| Net pension amounts are not considered to represent financial assets or liabilities and,<br>therefore, are not presented in a governmental fund, but are reported as deferred outflows,<br>deferred inflows and liabilities in the government-wide statement of net position. |                                      |
| Net pension liability   | (11,017,473)                         |
| Deferred outflows related to pensions<br>Deferred inflows related to pensions   | 1,625,419<br>(2,943,114)             |
| Net OPEB amounts are not considered to represent financial assets or liabilities and, therefore, are not presented in a governmental fund, but are reported as deferred inflows and liabilities in the government-wide statement of net position.                             |                                      |
| Net OPEB liability  | (21,152,996)                         |
| Deferred outflows related to OPEB   | 1,828,061                            |
| Deferred inflows related to OPEB  | (4,596,442)                          |
| Certain liabilities, such as bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:  |                                      |
| Bonds and notes payable   | (2,049,057)                          |
| Accrued interest on long-term debt<br>Compensated absences  | (17,237)<br>(3.316.708)              |
| Compensated absences  | <br>(3,316,708)                      |
| Total liabilities   | <br>(5,383,002)                      |
| Net position of governmental activities   | \$<br>72,181,007                     |

## CITY OF VERO BEACH, FLORIDA

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

|                                      | General<br>Fund  | C  | General<br>overnment<br>Capital and<br>onstruction | Nonmajor<br>overnmental<br>Funds | G  | Total<br>overnmental<br>Funds |
|--------------------------------------|------------------|----|--|----------------------------------|----|-------------------------------|
| Revenues                             |                  |    |  |                                  |    |                               |
| Taxes                                | \$<br>13,517,629 | \$ | -  | \$<br>2,312,931                  | \$ | 15,830,560                    |
| Licenses and permits                 | 188,278          |    | -  | -                                |    | 188,278                       |
| Intergovernmental                    | 1,809,204        |    | -  | 433,162                          |    | 2,242,366                     |
| Grants                               | 1,212,668        |    | 307,313  | -                                |    | 1,519,981                     |
| Charges for services                 | 2,632,764        |    | -  | 254,890                          |    | 2,887,654                     |
| Fines and forfeitures                | 645,714          |    | -  | 58,813                           |    | 704,527                       |
| Investment earnings                  | 2,235,037        |    | 128,008  | 67,309                           |    | 2,430,354                     |
| Rentals                              | 288,304          |    | -  | -                                |    | 288,304                       |
| Contributions from private sources   | 5,730            |    | 32,597   | -                                |    | 38,327                        |
| Miscellaneous                        | 61,929           |    | -  | 702                              |    | 62,631                        |
| Total revenues                       | <br>22,597,257   |    | 467,918  | <br>3,127,807                    |    | 26,192,982                    |
| Expenditures<br>Current:             |                  |    |  |                                  |    |                               |
| General government                   | 8,852,802        |    | -  | -                                |    | 8,852,802                     |
| Public safety                        | 8,386,309        |    | -  | 433,162                          |    | 8,819,471                     |
| Physical environment                 | -                |    | -  | 224,814                          |    | 224,814                       |
| Transportation                       | 2,381,332        |    | -  |                                  |    | 2,381,332                     |
| Culture and recreation               | 4,465,982        |    | -  | -                                |    | 4,465,982                     |
| Debt service:                        | .,               |    |  |                                  |    | .,                            |
| Principal                            | _                |    | 582,694  | 85,000                           |    | 667,694                       |
| Interest and fiscal charges          | _                |    | 41,397   | 28,343                           |    | 69,740                        |
| Capital outlay                       | 289,562          |    | 3,245,697  | - 20,040                         |    | 3,535,259                     |
| Total expenditures                   | <br>24,375,987   |    | 3,869,788  | <br>771,319                      |    | 29,017,094                    |
| Deficiency of revenues               |                  |    |  |                                  |    |                               |
| under expenditures                   | <br>(1,778,730)  |    | (3,401,870)  | <br>2,356,488                    |    | (2,824,112)                   |
| Other financing sources (uses)       |                  |    |  |                                  |    |                               |
| Issuance of debt - capital leases    | -                |    | 212,626  | -                                |    | 212,626                       |
| Sale of assets                       | 49,607           |    | 36,621   | -                                |    | 86,228                        |
| Proceeds from insurance              | 54,389           |    | 19,582   | -                                |    | 73,971                        |
| Transfers in                         | 1,591,576        |    | 2,586,787  | 249,364                          |    | 4,427,727                     |
| Transfers out                        | (435,027)        |    | -  | (2,400,130)                      |    | (2,835,157)                   |
| Total other financing sources (uses) | <br>1,260,545    |    | 2,855,616  | (2,150,766)                      |    | 1,965,395                     |
| Net change in fund balances          | (518,185)        |    | (546,254)  | 205,722                          |    | (858,717)                     |
| Fund balance - beginning             | <br>65,443,396   |    | 5,366,521  | <br>2,804,017                    |    | 73,613,934                    |
| Fund balance - ending                | \$<br>64,925,211 | \$ | 4,820,267  | \$<br>3,009,739                  | \$ | 72,755,217                    |

## **CITY OF VERO BEACH, FLORIDA** RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

| Amounts reported for governmental activities in the statement of activities are different because:  |  |
|---|--|
| Net change in fund balances - total governmental funds  | \$<br>(858,717)                          |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.   |  |
| Purchases and donations of capital assets<br>Loss on disposal of capital assets<br>Depreciation expense   | 2,911,830<br>(4,679)<br>(2,892,157)      |
| In the governmental funds, revenues cannot be recognized until they are available to pay liabilities of the current period. In the statement of activities, revenue is recognized as soon as it is earned regardless of its availability.   |  |
| Change in deferred inflows for unavailable revenues   | (103,791)                                |
| Bond and capital lease purchase proceeds provide current financial resources to governmental funds in the period issued, but issuing bonds and entering into capital lease purchases increases long-term liabilities in the statement of net position. Repayment of bond principal and capital lease purchases is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. |  |
| Principal payments on long-term liabilities<br>Capital lease purchase proceeds  | 667,694<br>(212,626)                     |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:   |  |
| Change in accrual for compensated absences<br>Change in net pension liability and related deferrals<br>Change in net OPEB liability and related deferrals<br>Change in accrued interest on bonds payable  | 183,386<br>2,625,913<br>402,618<br>4,147 |
| An internal service fund is used by management to charge the costs of certain services to individual governmental funds. The net revenue (expense) attributable to those funds is reported with governmental activities.  |  |
| Change in net position of internal service funds  | <br>(336,464)                            |
| Change in net position of governmental activities   | \$<br>2,387,154                          |

### CITY OF VERO BEACH, FLORIDA

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - GENERAL FUND

|                                      | Budgeted Amounts |             |                  | Actual | v           | ariance |               |
|--------------------------------------|------------------|-------------|------------------|--------|-------------|---------|---------------|
|                                      |                  | Original    | <br>Final        |        | Amounts     | Positi  | ve (Negative) |
| Revenues                             |                  |             |                  |        |             |         |               |
| Taxes                                | \$               | 13,319,998  | \$<br>13,493,532 | \$     | 13,517,629  | \$      | 24,097        |
| Licenses and permits                 |                  | 153,500     | 188,277          |        | 188,278     |         | 1             |
| Intergovernmental                    |                  | 1,858,547   | 1,787,045        |        | 1,809,204   |         | 22,159        |
| Grants                               |                  | -           | 1,193,074        |        | 1,212,668   |         | 19,594        |
| Charges for services                 |                  | 2,773,907   | 2,688,568        |        | 2,632,764   |         | (55,804)      |
| Fines and forfeitures                |                  | 159,000     | 645,714          |        | 645,714     |         | -             |
| Investment earnings                  |                  | 608,000     | 2,249,996        |        | 2,235,037   |         | (14,959)      |
| Rentals                              |                  | 296,200     | 253,509          |        | 288,304     |         | 34,795        |
| Contributions from private sources   |                  | 13,000      | 9,076            |        | 5,730       |         | (3,346)       |
| Miscellaneous                        |                  | 83,000      | <br>61,735       |        | 61,929      |         | 194           |
| Total revenues                       |                  | 19,265,152  | <br>22,570,526   |        | 22,597,257  |         | 26,731        |
| Expenditures                         |                  |             |                  |        |             |         |               |
| Current:                             |                  |             |                  |        |             |         |               |
| General government                   |                  | 5,751,063   | 5,813,224        |        | 5,754,404   |         | 58,820        |
| Public safety                        |                  | 8,643,045   | 8,453,327        |        | 8,418,381   |         | 34,946        |
| Transportation                       |                  | 2,555,839   | 2,427,564        |        | 2,401,003   |         | 26,561        |
| Culture/Recreation                   |                  | 4,531,242   | 4,630,242        |        | 4,565,739   |         | 64,503        |
| Non-departmental                     |                  | 3,228,272   | 3,498,075        |        | 3,236,460   |         | 261,615       |
| Total expenditures                   |                  | 24,709,461  | <br>24,822,432   |        | 24,375,987  |         | 446,445       |
| Excess (deficiency) of revenues over |                  |             |                  |        |             |         |               |
| (under) expenditures                 |                  | (5,444,309) | <br>(2,251,906)  |        | (1,778,730) |         | 473,176       |
| Other financing sources (uses)       |                  |             |                  |        |             |         |               |
| Proceeds from insurance              |                  | -           | 54,389           |        | 54,389      |         | -             |
| Sale of assets                       |                  | 1.000       | 49,607           |        | 49,607      |         | -             |
| Transfers in                         |                  | 1,458,853   | 1,458,853        |        | 1,591,576   |         | 132,723       |
| Transfers out                        |                  | (136,696)   | (435,027)        |        | (435,027)   |         | -             |
| Total other financing sources (uses) |                  | 1,323,157   | <br>1,127,822    | _      | 1,260,545   |         | 132,723       |
| Net change in fund balances          |                  | (4,121,152) | (1,124,084)      |        | (518,185)   |         | 605,899       |
| Fund balance - beginning             |                  | 65,443,396  | <br>65,443,396   |        | 65,443,396  |         |               |
| Fund balance - ending                | \$               | 61,322,244  | \$<br>64,319,312 | \$     | 64,925,211  | \$      | 605,899       |

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## **CITY OF VERO BEACH, FLORIDA** STATEMENT OF NET POSITION PROPRIETARY FUNDS

SEPTEMBER 30, 2020

|   | Business-type Activities -<br>Enterprise Funds |                              |                      |
|---|--|------------------------------|----------------------|
|   |  | Water<br>and Sewer<br>System | Municipal<br>Airport |
| Assets  |  | -                            |                      |
| Current assets                                  |  |                              |                      |
| Equity in pooled cash and investments           | \$   | 21,345,776                   | \$ 6,125,672         |
| Receivables, net:                               |  |                              |                      |
| Accounts  |  | 1,851,529                    | 138,084              |
| Special Assessments                             |  | 161,139                      | -                    |
| Interest  |  | 61,027                       | 13,723               |
| Due from other governments                      |  | 136,339                      | 965,881              |
| Inventories                                     |  | 506,258                      | -                    |
| Prepaid items                                   |  | -                            | -                    |
| Restricted assets:                              |  |                              |                      |
| Equity in pooled cash and investments           |  | 1,814,769                    | 204                  |
| Total current assets                            |  | 25,876,837                   | 7,243,564            |
| Capital assets:                                 |  |                              |                      |
| Land  |  | 184,989                      | 1,722,672            |
| Construction in progress                        |  | 1,675,853                    | 1,602,355            |
| Capital assets not being depreciated            |  | 1,860,842                    | 3,325,027            |
| Capital assets being depreciated                |  | 141,891,576                  | 74,302,273           |
| Accumulated depreciation                        |  | (89,613,658)                 | (27,126,639)         |
| Capital assets being depreciated, net           |  | 52,277,918                   | 47,175,634           |
| Tatal agaital agasta                            |  | E4 120 760                   | E0 E00 661           |
| Total capital assets                            |  | 54,138,760                   | 50,500,661           |
| Total assets                                    |  | 80,015,597                   | 57,744,225           |
| Deferred outflows of resources                  |  |                              |                      |
| Deferred outflows related to OPEB               |  | 378,097                      | 23,534               |
| Total deferred outflows of resources            |  | 378,097                      | 23,534               |
| Total assets and deferred outflows of resources | \$   | 80,393,694                   | \$ 57,767,759        |

| Business-type Activities -<br>Enterprise Funds |                     |    |                |    |                        |    | overnmental<br>Activities    |
|--|---------------------|----|----------------|----|------------------------|----|------------------------------|
| r<br>  | Municipal<br>Marina |    | Solid<br>Waste |    |                        |    | Internal<br>Service<br>Funds |
| \$   | 611,536             | \$ | 1,185,377      | \$ | 29,268,361             | \$ | 1,733,806                    |
|  | 23,463              |    | 292,687        |    | 2,305,763<br>161,139   |    | -                            |
|  | 2,135               |    | 2,463<br>4,585 |    | 77,213<br>1,108,940    |    | 12,974<br>-                  |
|  | 21,304<br>-         |    | -              |    | 527,562<br>-           |    | -<br>45,000                  |
|  | -                   |    | 160            |    | 1,815,133              |    | -                            |
|  | 658,438             |    | 1,485,272      |    | 35,264,111             |    | 1,791,780                    |
|  | 4,455,853           |    | -              |    | 6,363,514              |    | -                            |
|  | 6,405<br>4,462,258  |    | -              |    | 3,284,613<br>9,648,127 |    | -                            |
|  | 2,535,859           |    | 2,530,026      |    | 221,259,734            |    | 8,047                        |
|  | (1,600,603)         |    | (1,620,925)    | (  | (119,961,825)          |    | (8,047)                      |
|  | 935,256             |    | 909,101        |    | 101,297,909            |    | -                            |
|  | 5,397,514           |    | 909,101        |    | 110,946,036            |    |                              |
|  | 6,055,952           |    | 2,394,373      |    | 146,210,147            |    | 1,791,780                    |
|  | 15,408              |    | 114,357        |    | 531,396                |    | -                            |
|  | 15,408              |    | 114,357        |    | 531,396                |    | -                            |
| \$   | 6,071,360           | \$ | 2,508,730      | \$ | 146,741,543            | \$ | 1,791,780                    |

Continued

## **CITY OF VERO BEACH, FLORIDA** STATEMENT OF NET POSITION PROPRIETARY FUNDS

SEPTEMBER 30, 2020

|   |    | Business-typ<br>Enterpris    |                      |
|---|----|------------------------------|----------------------|
|   | ä  | Water<br>and Sewer<br>System | Municipal<br>Airport |
| Liabilities   |    |                              | <br>•                |
| Current liabilities:  |    |                              |                      |
| Accounts and contracts payable  | \$ | 474,861                      | \$<br>437,593        |
| Accrued liabilities   |    | 240,489                      | 33,659               |
| Claims payable  |    | -                            | -                    |
| Customer deposits   |    | -                            | 260,625              |
| Current portion of compensated absences<br>Revenue bonds and notes payable, |    | 57,926                       | 8,951                |
| not payable from restricted assets  |    | 702,324                      | 17,822               |
| Current portion of unearned revenue<br>Payable from restricted assets:      |    | -                            | 21,652               |
| Accrued interest payable  |    | 44,947                       | 204                  |
| Customer deposits   |    | 742,833                      | -                    |
| Revenue bonds and notes payable   |    | 1,026,989                    | -                    |
| Total current liabilities   |    | 3,290,369                    | <br>780,506          |
| Noncurrent liabilities, net of current portion:                             |    |                              | <br>470.000          |
| Compensated absences  |    | 1,100,585                    | 170,063              |
| Revenue bonds and notes payable   |    | 7,460,557                    | 19,637               |
| Claims payable  |    | -                            | -                    |
| Unearned revenue  |    | -                            | 232,715              |
| Net pension liability   |    | 2,992,004                    | 444,049              |
| Net other postemployment benefits liability                                 |    | 3,826,684                    | <br>289,936          |
| Total noncurrent liabilities  |    | 15,379,830                   | <br>1,156,400        |
| Total liabilities   |    | 18,670,199                   | <br>1,936,906        |
| Deferred inflows of resources   |    |                              |                      |
| Deferred inflows related to pensions  |    | 438,948                      | 65,020               |
| Deferred inflows related to OPEB  |    | 953,187                      | 58,189               |
| Total deferred inflows of resources   |    | 1,392,135                    | <br>123,209          |
| Not nonition  |    |                              |                      |
| Net position<br>Net investment in capital assets                            |    | 44,948,890                   | 50,391,333           |
| Unrestricted (deficit)  |    | 15,382,470                   | 5,316,311            |
| Total net position  |    | 60,331,360                   | 55,707,644           |
| Total liabilities, deferred inflows   |    |                              |                      |
| and net position  | \$ | 80,393,694                   | \$<br>57,767,759     |

| <br>Bus                               |    | vernmental<br>Activities            |    |  |    |                              |
|---------------------------------------|----|-------------------------------------|----|--|----|------------------------------|
| <br>Municipal<br>Marina               |    | -                                   |    | Total                                    |    | Internal<br>Service<br>Funds |
| \$<br>94,959<br>15,781                | \$ | 10,512<br>53,597                    | \$ | 1,017,925<br>343,526                     | \$ | 17,178<br>-                  |
| -<br>61,720<br>692                    |    | -<br>-<br>20,794                    |    | -<br>322,345<br>88,363                   |    | 371,298<br>-<br>-            |
| -                                     |    | 18,125<br>-                         |    | 738,271<br>21,652                        |    | -                            |
| -                                     |    | 160                                 |    | 45,311<br>742,833<br>1,026,989           |    | -                            |
| <br>173,152                           |    | 103,188                             | _  | 4,347,215                                |    | 388,476                      |
| 13,147<br>-                           |    | 395,082<br>14,303                   |    | 1,678,877<br>7,494,497                   |    | -                            |
| -<br>-<br>117,440                     |    | -<br>-<br>838,490                   |    | -<br>232,715<br>4,391,983                |    | 865,702<br>-<br>-            |
| <br>80,050<br>210,637                 |    | 1,351,548<br>2,599,423              |    | 5,548,218<br>19,346,290                  |    | 865,702                      |
| <br>383,789                           |    | 2,702,611                           |    | 23,693,505                               |    | 1,254,178                    |
| <br>17,152<br>41,901                  |    | 122,992<br>278,714                  |    | 644,112<br>1,331,991                     |    | -                            |
| <br>59,053                            |    | 401,706                             |    | 1,976,103                                |    |                              |
| <br>5,397,514<br>231,004<br>5,628,518 |    | 876,673<br>(1,472,260)<br>(595,587) |    | 101,614,410<br>19,457,525<br>121,071,935 |    | -<br>537,602<br>537,602      |
| \$<br>6,071,360                       | \$ | 2,508,730                           | \$ | 146,741,543                              | \$ | 1,791,780                    |

## CITY OF VERO BEACH, FLORIDA

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

YEAR ENDED SEPTEMBER 30, 2020

|   | Business-type Activities -<br>Enterprise Funds |                      |  |
|---|--|----------------------|--|
|   | Water<br>and Sewer<br>System                   | Municipal<br>Airport |  |
| Operating revenues                        |  |                      |  |
| Charges for services                      | \$ 17,307,134                                  | \$ 3,247,175         |  |
| Miscellaneous                             |  |                      |  |
| Total operating revenue                   | 17,307,134                                     | 3,247,175            |  |
| Operating expenses                        |  |                      |  |
| Production                                | 3,015,155                                      | -                    |  |
| Transmission and distribution             | 3,255,772                                      | -                    |  |
| Administrative and general                | 2,732,845                                      | _                    |  |
| Pollution control                         | 1,437,614                                      | _                    |  |
| Customer service                          | 893,702  | _                    |  |
| Claims expense                            |  | _                    |  |
| Operating charges                         | -  | 2,157,711            |  |
| Depreciation                              | 3,518,069                                      | 2,652,463            |  |
| Total operating expenses                  | 14,853,157                                     | 4,810,174            |  |
| Operating income (loss)                   | 2,453,977                                      | (1,562,999)          |  |
| Nonoperating revenues (expenses)          |  |                      |  |
| Investment earnings                       | 620,840  | 114,044              |  |
| Interest/amortization expense             | (229,141)                                      | (1,786)              |  |
| Loss on disposal of capital assets        | (36,628)                                       | (198,668)            |  |
| Federal and state grant reimbursements    | (45,321)                                       | 4,491                |  |
| Miscellaneous revenue                     | 22,453   | 31,132               |  |
| Total nonoperating revenues (expenses)    | 332,203  | (50,787)             |  |
| Income (loss) before special item,        |  |                      |  |
| capital contributions and transfers       | 2,786,180                                      | (1,613,786)          |  |
| Capital contributions and transfers       |  |                      |  |
| Capital grants and contributions          | 663,190  | 1,527,674            |  |
| Transfers In                              | 53,681   | 7,952                |  |
| Transfers Out                             | (1,005,000)                                    | -                    |  |
| Total capital contributions and transfers | (288,129)                                      | 1,535,626            |  |
| Changes in net position                   | 2,498,051                                      | (78,160)             |  |
| Total net position - beginning            | 57,833,309                                     | 55,785,804           |  |
| Total net position - end of year          | \$ 60,331,360                                  | \$ 55,707,644        |  |

|    | Bus                                   | vernmental                        |   |                                |
|----|---------------------------------------|-----------------------------------|---|--------------------------------|
|    | Municipal<br>Marina                   | Solid<br>Waste                    | <br>Total   | Internal<br>Service<br>Funds   |
| \$ | 1,807,622                             | \$ 2,760,365<br>-                 | \$<br>25,122,296<br>-   | \$<br>-<br>6,792               |
|    | 1,807,622                             | 2,760,365                         | <br>25,122,296  | <br>6,792                      |
|    | -                                     | -<br>-<br>-                       | 3,015,155<br>3,255,772<br>2,732,845                             | -                              |
|    | -                                     | -                                 | 1,437,614   | -                              |
|    | -<br>1,352,654<br>72,917<br>1,425,571 | 2,423,070<br>303,016<br>2,726,086 | <br>893,702<br>-<br>5,933,435<br><u>6,546,465</u><br>23,814,988 | <br>8,682<br>659<br>-<br>9,341 |
|    | 382,051                               | 34,279                            | <br>1,307,308   | <br>(2,549)                    |
|    | 73<br>-<br>-<br>14,730                | 27,831<br>(1,564)<br>-<br>4,668   | 762,788<br>(232,491)<br>(235,296)<br>(21,432)                   | 66,142<br>-<br>-               |
|    | 80,753<br>95,556                      | 140,319<br>171,254                | <br>274,657<br>548,226  | <br>- 66,142                   |
|    | 477,607                               | 205,533                           | <br>1,855,534   | <br>63,593                     |
|    | -<br>1,989<br>(101,000)               | 22,865<br>(173,000)               | <br>2,190,864<br>86,487<br>(1,279,000)                          | <br>(400,057)                  |
|    | (99,011)                              | (150,135)                         | <br>998,351   | <br>(400,057)                  |
|    | 378,596                               | 55,398                            | 2,853,885   | (336,464)                      |
|    | 5,249,922                             | (650,985)                         | <br>118,218,050   | <br>874,066                    |
| \$ | 5,628,518                             | \$ (595,587)                      | \$<br>121,071,935   | \$<br>537,602                  |

## **CITY OF VERO BEACH, FLORIDA** STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

| -  | Water<br>and Sewer |                      |
|--|--------------------|----------------------|
|  | System             | Municipal<br>Airport |
| Operating activities   |                    |                      |
|  | \$ 17,494,563      | \$ 3,379,309         |
| Cash received from vendors for program expenses              | -                  | -                    |
| Payment to vendors   | (5,759,278)        | (1,286,746)          |
| Payments for personnel services                              | (6,134,766)        | (1,082,872)          |
| Benefit payments   | -                  |                      |
| Net cash provided by (used in) operating activities          | 5,600,519          | 1,009,691            |
| Noncapital financing activities                              |                    |                      |
| Transfers in   | 53,681             | 7,952                |
| Transfers out  | (1,005,000)        |                      |
| Net cash provided by (used in) noncapital financing          |                    |                      |
| activities   | (951,319)          | 7,952                |
| Capital and related financing activities                     |                    |                      |
| Grant reimbursements   | (45,321)           | 1,482                |
| Purchase of capital assets                                   | (2,923,692)        | (2,777,602)          |
| Capital contributions  | 698,964            | 4,268,239            |
| Principal paid on bonds, notes and capital leases            | (1,711,906)        | (17,257)             |
| Interest and agent fees paid on long-term financing          | (238,076)          | (1,867)              |
| Net cash (used in) capital and                               |                    |                      |
| related financing activities                                 | (4,220,031)        | 1,472,995            |
| Investing activities   |                    |                      |
| Purchases of pooled investments                              | (16,358,351)       | (3,964,960)          |
| Proceeds from sale and maturity of pooled investments        | 13,597,095         | 2,647,358            |
| Interest received  | 624,144            | 114,418              |
| Net cash provided by (used in) investing activities          | (2,137,112)        | (1,203,184)          |
| Net increase (decrease) in cash and cash equivalents         | (1,707,943)        | 1,287,454            |
| Cash and cash equivalents                                    |                    |                      |
| Beginning of year  | 5,003,389          | 323,949              |
| End of year  | \$ 3,295,446       | \$ 1,611,403         |
| Cash and cash equivalents classified as:                     |                    |                      |
|  | \$ 21,345,776      | \$ 6,125,672         |
| Restricted assets:   | . ,,               | ,,                   |
| Current:   |                    |                      |
| Equity in pooled cash and investments                        | 1,814,769          | 204                  |
| Less: investments not meeting definition of cash equivalents | (19,865,099)       | (4,514,473)          |
| -  | \$ 3,295,446       | \$ 1,611,403         |
| =  | + 0,200,170        | ÷ 1,011,100          |

| <br>Busin<br>Ei                     |                                | Governmental<br>Activities |                                       |                              |                                    |  |
|-------------------------------------|--------------------------------|----------------------------|---------------------------------------|------------------------------|------------------------------------|--|
| <br>Municipal<br>Marina             | Solid<br>Waste Total           |                            |                                       | Internal<br>Service<br>Funds |                                    |  |
| \$<br>1,920,681<br>-<br>(1,018,147) | \$ 2,944,369<br>(943,709)      | \$                         | 25,738,922<br>(9,007,880)             | \$                           | -<br>6,792<br>(1,962)              |  |
| <br>(351,885)<br>-<br>550,649       | (1,690,358)<br>                |                            | (9,259,881)<br>-<br>7,471,161         |                              | -<br>(107,682)<br>(102,852)        |  |
| <br>1,989<br>(101,000)              | 22,865<br>(173,000)            |                            | 86,487<br>(1,279,000)                 |                              | -<br>(400,057)                     |  |
| <br>(99,011)                        | (150,135)                      |                            | (1,192,513)                           |                              | (400,057)                          |  |
| 13,395<br>(131,221)<br>-            | 1,318<br>(101,295)<br>-        |                            | (29,126)<br>(5,933,810)<br>4,967,203  |                              | -                                  |  |
| <br>-                               | (17,575)<br>(1,635)            |                            | (1,746,738)<br>(241,578)              |                              | -                                  |  |
| <br>(117,826)                       | (119,187)                      |                            | (2,984,049)                           |                              | -                                  |  |
| (6,895)<br>6,890<br>73              | (572,240)<br>543,516<br>28,017 |                            | (20,902,446)<br>16,794,859<br>766,652 |                              | (1,449,587)<br>1,718,083<br>65,224 |  |
| <br>68<br>333,880                   | (707)<br>40,273                | _                          | (3,340,935)<br>(46,336)               |                              | 333,720<br>(169,189)               |  |
| 277,302                             | 336,388                        |                            | 5,941,028                             |                              | 412,697                            |  |
| \$<br>611,182                       | \$ 376,661                     | \$                         | 5,894,692                             | \$                           | 243,508                            |  |
| \$<br>611,536                       | \$ 1,185,377                   | \$                         | 29,268,361                            | \$                           | 1,733,806                          |  |
| (354)                               | 160<br>(808,876)               |                            | 1,815,133<br>(25,188,802)             |                              | -<br>(1,490,298)                   |  |
| \$<br>611,182                       | \$ 376,661                     | \$                         | 5,894,692                             | \$                           | 243,508                            |  |

Continued

## **CITY OF VERO BEACH, FLORIDA** STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

|  | a  | Water<br>and Sewer<br>System |    | Municipal<br>Airport |  |
|--|----|------------------------------|----|----------------------|--|
| Reconciliation of operating income (loss)            |    |                              |    | •                    |  |
| to net cash provided by                              |    |                              |    |                      |  |
| operating activities                                 |    |                              |    |                      |  |
| Operating income (loss)                              | \$ | 2,453,977                    | \$ | (1,562,999)          |  |
| Adjustments to reconcile operating income (loss)     |    |                              |    |                      |  |
| to net cash provided by operating activities:        |    |                              |    |                      |  |
| Depreciation expense                                 |    | 3,518,069                    |    | 2,652,463            |  |
| Miscellaneous revenue                                |    | 22,453                       |    | 31,132               |  |
| Change in assets, liabilities and deferred outflows: |    |                              |    |                      |  |
| Accounts receivable                                  |    | 144,903                      |    | 23,503               |  |
| Special assessments receivable                       |    | (4,530)                      |    | -                    |  |
| Inventories  |    | 154,606                      |    | -                    |  |
| Deferred outflows related to pensions                |    | 412,169                      |    | 61,091               |  |
| Accounts and contracts payable                       |    | 17,514                       |    | (9,599)              |  |
| Accrued liabilities                                  |    | 41,557                       |    | 4,671                |  |
| Accrued compensated absences                         |    | 59,622                       |    | (90,922)             |  |
| Unearned revenue                                     |    | -                            |    | 905                  |  |
| Claims payable                                       |    | -                            |    | -                    |  |
| Net pension liability                                |    | (910,808)                    |    | (135,165)            |  |
| Net other postemployment benefits liability          |    | (83,932)                     |    | (4,930)              |  |
| Deferred inflows related to pensions                 |    | (249,684)                    |    | (37,053)             |  |
| Customer deposits                                    |    | 24,603                       |    | 76,594               |  |
| Total adjustments                                    |    | 3,146,542                    |    | 2,572,690            |  |
| Net cash provided by (used in)                       |    |                              |    |                      |  |
| operating activities                                 | \$ | 5,600,519                    | \$ | 1,009,691            |  |

| Business-type Activities -<br>Enterprise Funds |    |                |    |             |       | Governmental<br>Activities   |  |  |
|--|----|----------------|----|-------------|-------|------------------------------|--|--|
| <br>Municipal<br>Marina                        |    | Solid<br>Waste |    | Total       |       | Internal<br>Service<br>Funds |  |  |
|  |    |                |    |             |       |                              |  |  |
| \$<br>382,051                                  | \$ | 34,279         | \$ | 1,307,308   | \$    | (2,549)                      |  |  |
|  |    |                |    |             |       |                              |  |  |
| 72,917   |    | 303,016        |    | 6,546,465   |       | -                            |  |  |
| 80,753   |    | 140,319        |    | 274,657     |       | -                            |  |  |
| 14,207   |    | 43,685         |    | 226,298     |       | -                            |  |  |
| -  |    | -              |    | (4,530)     |       | -                            |  |  |
| (2,532)  |    | -              |    | 152,074     |       | -                            |  |  |
| 16,129   |    | 115,496        |    | 604,885     |       | -                            |  |  |
| 5,360  |    | 2,226          |    | 15,501      | (1,30 |                              |  |  |
| 6,140  |    | 2,249          |    | 54,617      |       | -                            |  |  |
| 7,275  |    | 17,171         |    | (6,854)     |       | -                            |  |  |
| -  |    | -              |    | 905         |       | -                            |  |  |
| -  |    | -              |    | -           |       | (99,000)                     |  |  |
| (35,744)                                       |    | (255,247)      |    | (1,336,964) |       | -                            |  |  |
| (4,207)  |    | (22,920)       |    | (115,989)   |       | -                            |  |  |
| (9,799)  |    | (69,972)       |    | (366,508)   |       | -                            |  |  |
| 18,099   |    | -              |    | 119,296     |       | -                            |  |  |
| 168,598  |    | 276,023        |    | 6,163,853   |       | (100,303)                    |  |  |
| \$<br>550,649                                  | \$ | 310,302        | \$ | 7,471,161   | \$    | (102,852)                    |  |  |

# **CITY OF VERO BEACH, FLORIDA** STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

### SEPTEMBER 30, 2020

|  | Pos | sion and Other<br>temployment<br>īts Trust Funds |
|--|-----|--|
| Assets                                   |     |  |
| Cash and cash equivalents                | \$  | 303  |
| Interest receivable                      |     | 72,877   |
| Other receivables                        |     | 15,845   |
| Investments                              |     |  |
| Money market mutual funds                |     | 1,472,005  |
| Mutual fund investments                  |     | 105,604,093                                      |
| Corporate stocks                         |     | 31,240,979                                       |
| Corporate bonds                          |     | 8,057,206  |
| Treasury and agency bonds and notes      |     | 5,685,109  |
| Real estate                              |     | 5,055,442  |
| Mortgage/asset backed securities         |     | 671,106  |
| Municipal bonds and notes                |     | 111,280  |
| Total investments                        |     | 157,897,220                                      |
| Total assets                             |     | 157,986,245                                      |
| Liabilities                              |     |  |
| Prepaid contributions                    |     | 33,358   |
| Refunds payable                          |     | 6,042  |
| Expenses payable                         |     | 111,754  |
| Total liabilities                        |     | 151,154  |
| Net position                             |     |  |
| Restricted for pension and OPEB benefits | \$  | 157,835,091                                      |

## **CITY OF VERO BEACH, FLORIDA**

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

|   | Pension and Other<br>Postemployment<br>Benefits Trust Funds |             |  |  |
|---|---|-------------|--|--|
| Additions   |   |             |  |  |
| Contributions:  | •   |             |  |  |
| Employer  | \$  | 5,892,634   |  |  |
| Plan members  |   | 226,427     |  |  |
| State (passed through the Police & Firefighter's Premium Tax Trust Fund)  |   | 433,162     |  |  |
| Total contributions   |   | 6,552,223   |  |  |
| Investment income:  |   |             |  |  |
| Interest and dividends  |   | 3,339,217   |  |  |
| Net appreciation in fair value of investments                             |   | 11,345,055  |  |  |
| Total investments income  |   | 14,684,272  |  |  |
| Investment expense  |   | (885,109)   |  |  |
| Net investment income   |   | 13,799,163  |  |  |
| Total additions   |   | 20,351,386  |  |  |
| Deductions  |   |             |  |  |
| Benefit payments  |   | 12,204,726  |  |  |
| DROP plan benefits  |   | 723,908     |  |  |
| Refunds of contributions  |   | 23,201      |  |  |
| Administrative expenses   |   | 190,150     |  |  |
| Total deductions  |   | 13,141,985  |  |  |
| Change in net position  |   | 7,209,401   |  |  |
| Net position restricted for pension and OPEB benefits - beginning of year |   | 150,625,690 |  |  |
| Net position restricted for pension and OPEB benefits - end of year       | \$  | 157,835,091 |  |  |

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NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2020

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Vero Beach, Florida ("the City"), located in Indian River County, is a political subdivision of the State of Florida pursuant to Article VIII, Section 1(a) of the Constitution of the State of Florida. The legislative branch of the City is composed of a five-member elected Council. The City Council is governed by the City Charter and by state and local laws and regulations. The City Council is responsible for the establishment and adoption of policy. The execution of such policy is the responsibility of the Council appointed City Manager.

The financial statements of the City have been prepared in conformity with U.S. Generally Accepted Accounting Principles as applied to governmental units. Generally Accepted Accounting Principles ("GAAP") requires management to make use of estimates that affect reported amounts in the basic financial statements. Actual results could differ from estimates. Based upon the application of the criteria as set forth in Governmental Accounting Standards Board Statement (GASB) Statement No. 61, *The Financial Reporting Entity*, there are no potential component units or related organizations of the City. The more significant of the City's accounting policies are described below:

#### **Reporting Entity**

The accompanying financial statements present the financial position, results of operations, and cash flows of the City of Vero Beach, Florida, the primary government. The reporting entity for the City includes all functions of government for which the City Council is considered to be financially accountable.

#### Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund transfer activity has been removed from these statements, but interfund services provided and used are not eliminated in the process of consolidation. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. GASB Statement No. 34, *Basic Financial Statements and Management Discussion and Analysis for State and Local Governments*, sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise funds combined) for the determination of major funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

YEAR ENDED SEPTEMBER 30, 2020

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary and fiduciary fund financial statements. Agency funds, a type of fiduciary fund, are unlike all other types of funds, reporting only assets and liabilities. Therefore, agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions* as amended by GASB Statement No. 36, *Recipient Reporting of Certain Shared Nonexchange Revenues* (the City may act as either provider or recipient), the City recognizes receivables and revenue when the applicable eligibility requirements, including time requirements, are met. Resources transmitted before the eligibility requirements are presented as unearned revenue by the City.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal period. All revenues are considered measurable and available only when cash is received by the City. Property taxes, utility taxes, communications taxes, sales taxes, fuel taxes, grant revenue, interest revenue, charges for services, and certain intergovernmental revenues are considered available and are thus susceptible to accrual. Local business tax revenues are not considered available, since neither a legally enforceable claim exists nor were the related services provided before October 1, 2020. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred, if measurable. Exceptions to this general rule are principal and interest on general long-term obligations, as well as expenditures related to compensated absences and claims and judgements, which are recognized when due.

Property taxes, utility taxes, communication taxes, sales and fuel taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when the government receives cash.

The government reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those accounted for and reported in another fund.

The *General Government Capital and Construction Fund*. It accounts for the acquisition and construction of capital facilities and other capital assets for general government functions such as public safety, transportation, public works and recreation.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

The government reports the following major proprietary funds:

The *Water & Sewer System Fund* accounts for the activities of the government's water & sewer system for provision of water and sewer services to the customers within our designated service areas.

The Municipal Airport Fund accounts for the activities of the government's general aviation airport.

The Municipal Marina Fund accounts for the activities of the government's marina.

The *Solid Waste Fund* accounts for the activities of the government's solid waste disposal service to both commercial enterprises and residents.

Additionally, the government reports the following fund types:

*Special Revenue Funds* are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

*Capital Projects Funds* are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

*Debt Service Funds* are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

The *Permanent Fund* accounts for assets that are permanently restricted for cemetery care. The principal must be maintained intact and invested.

The *Pension and Other Post Employment Benefits (OPEB) Trust Funds* account for the activities of the General Employee Retirement Plan, the Police Officers' Retirement Fund, the Firefighter's Relief and Pension Fund, and the Other Post Employment Benefits plan, which accumulate resources for pension benefit and retiree health insurance payments for qualified city employees, police officers, and firefighters.

Agency Funds are used to accumulate resources held in a purely custodial capacity for the benefit of employees and retirees.

The *Internal Service Fund* accounts for self-insurance services provided to other departments of the City on a cost reimbursement basis for worker's compensation, automobile liability, general liability and health insurance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. However, interfund services provided and used, such as vehicle maintenance charges from the government's Fleet Management to various other functions of the government, are not eliminated in the statement of activities.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

Amounts reported as *Program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Restricted net position represents resources subject to restrictions beyond the City's control. The restrictions may be externally imposed or imposed by law. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as needed.

#### Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Equity

#### **Deposits and Investments**

The City, for accounting and investment purposes, maintains a pooled cash and investment account for all funds. This gives the City the ability to invest large amounts of idle cash for short periods of time and to maximize earning potential. The "equity in pooled cash and investments" represents the amount owned by each fund. For purposes of the statement of cash flows, the City considers all highly liquid investments (including restricted assets) with maturities of three months or less when purchased to be cash equivalents. Pooled investments consist of U.S. Government Obligations, Wells Fargo Advantage Funds, Regions Bank and the Florida State Board of Administration's Local Government Investment Pool (SBA).

Investments, including those for Pension and Other Post Employment Benefits (OPEB) Trust Funds, are stated at fair value or amortized cost. Income from investments held by the individual funds is recorded in the respective fund as it is earned. All other investments owned by the City are accounted for in the City's investment pool. Income earned, from cash and pooled investments, is allocated to the respective funds based upon average monthly cash balances. All fair market valuations are based on quoted market prices.

#### **Receivables and Payables**

Activity between funds that are representative of lending or borrowing arrangements outstanding at the end of the fiscal year of a short-term nature and any other outstanding balances between funds are reported as due to and from other funds. The long-term portion of any borrowings between funds is reported as advances to and from other funds. Long-term advances of the governmental funds are recorded by the advancing fund as a receivable and a reservation of fund balance. Repayments reduce the corresponding receivable and the reserve. Any residual outstanding balances between the governmental activities and business-type activities at year-end are reported in the government-wide financial statements as internal balances.

All accounts and notes receivable are reported net of any allowances for uncollectibles.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### **Restricted Assets**

Certain assets of the governmental activities, representing equity in pooled investments, are classified as restricted on the statement of net position because they are limited as to use by Federal, State or local law.

Certain proceeds of the City's enterprise revenue bonds and notes, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited by applicable bond and note covenants.

#### Other Assets

Inventories are comprised of materials and supplies held for consumption and are stated at cost on the basis of the weighted average method of accounting for the General Fund, Water and Sewer Fund, and the Municipal Marina Fund. The weighted average method of inventory results in charges against revenue on the basis of an average of the number of units acquired at each price level. Inventories are recognized as expenditures when they are used (consumption method), as opposed to when they are acquired (purchase method).

Prepaid items consist of prepaid postage costs, pension contributions and workers compensation costs that have been prepaid for the next fiscal year.

Inventories and prepaid items balances in the governmental fund types are offset by a fund balance reserve that indicates that they do not constitute "available spendable resources", even though they are a component of net current assets.

#### **Capital Assets**

Capital assets, including land, buildings, improvements other than buildings, intangible assets (i.e. software, easements and right-of-ways), infrastructure (i.e., roads, bridges, sidewalks, and similar items) and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial cost of \$1,000 or more and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost if constructed. Contributions or donations of capital assets received from federal, state or local sources are recorded as contributions when received and are stated at acquisition value.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest is capitalized on enterprise fund projects during the construction period based upon average accumulated project expenditures. The costs of normal maintenance and repairs that do not improve or extend the life of the respective assets are not capitalized.

Property, infrastructure, buildings and equipment are depreciated using the straight-line method over the following estimated useful lives:

|   | Years |
|---|-------|
| Buildings                                 | 40-50 |
| Non-building improvements                 | 10-20 |
| Infrastructure                            | 15-30 |
| Machinery, equipment, software, and other | 3-15  |

YEAR ENDED SEPTEMBER 30, 2020

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### **Compensated Absences**

It is the City's policy to grant all full-time employees annual leave between 10 and 25 days per year based upon the number of years of employment. In July 2012 (for employees not covered under a collective bargaining) agreement) and in April 2015 (for those employees who are covered under collective bargaining) current annual leave balances were 'frozen'. In additional to the 'frozen' accrual, annual leave may be accumulated up to a limit of 25 working days for general employees and police officers (except lieutenants). Upon termination, the employee receives a cash payment for unused annual leave hours based upon the employee's then current wage rate.

Medical leave accrues to all full-time, permanent employees at a rate of one workday per month starting during the first full month of employment. In July 2012 (for employees not covered under a collective bargaining agreement) and in April 2015 (for those employees who are covered under collective bargaining) current medical leave balances were 'frozen'. Medical leave may be accumulated up to a maximum of 180 days in addition to the 'frozen' balance.

All eligible employees who leave the City due to resignation, retirement, permanent disability, or death, and who have been employed by the City for at least one year, receive a cash payment amount equal to the employee's accrued 'frozen' medical leave (up to a maximum of 120 days) multiplied by 3%-4% based on years of service (up to a maximum of 33 years) at the employee's final pay rate. For employees with more than one but less than three years of service, the minimum payment is 10%.

Accrued medical leave in excess of the 'frozen' amount is not eligible for a cash payout. In accordance with various specific provisions of existing City retirement plans, however, medical leave in excess of the amounts paid out may be used to increase an employee's length of continuous service for retirement benefits.

Accumulated compensated absences for annual leave and 'frozen' medical leave are recorded as liabilities in the government-wide and the proprietary funds when incurred. An expense for these amounts is reported in the governmental fund only if they have matured, for example, as a result of employee resignations and retirements.

#### Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, longterm debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. In the proprietary funds bond premiums and discounts, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are recorded net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premium and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### Deferred Inflows and Deferred Outflows of Resources

In addition to assets and liabilities, the statement of financial position will sometimes report separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until that time. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (revenue) until that time. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds report unavailable revenues, which arise only under a modified accrual basis of accounting. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The governmental and business-type activities report deferred outflows and deferred inflows of resources related to the pension and other postemployment benefit plans.

#### **Fund Equity**

Governmental funds report nonspendable fund balance for amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Restricted fund balance is reported when externally imposed constraints are placed on the use of resources by grantors, contributors, or laws or regulations of other governments. Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council (the government's highest level of decision-making authority). A formal resolution of the City Council is required to establish, modify, or rescind a fund balance commitment. The City reports assigned fund balance for amounts that are constrained by the government's intent to be used for specific purposed, but are neither restricted nor committed. Unassigned fund balance is the residual classification for the General Fund or negative fund balance in other governmental funds.

When the government incurs an expenditure for purposes for which various fund balance classifications can be used, it is the government's policy to use restricted fund balance first, then committed fund balance, assigned fund balance, and finally unassigned fund balance.

#### Interfund Transactions

During the course of normal operations, the City has numerous transactions between funds. The accompanying financial statements generally reflect such transactions as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements. Internal service funds are used to record charges for services to all City departments and funds as transfers or operating revenue. All City funds record these payments to the internal service funds as transfers or operating expenses.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requirement management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates. The City utilizes various investment instruments which are exposed to various risks, such as interest rate, credit and overall market volatility. Due to the level of risk associated with certain investment securities, it is reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the financial statements.

YEAR ENDED SEPTEMBER 30, 2020

#### 2. BUDGETARY INFORMATION

The City follows the procedures set forth below in establishing the budgetary data reflected in the financial statements:

Budgets are legally adopted for the General Fund, enterprise funds, and an internal service fund. Non major funds with legally adopted budgets include the special revenue funds for Confiscated Property, Law Enforcement Education and the Historic Downtown Vero Beach Economic Development Zone, the two capital projects funds and the Cemetery permanent fund.

The budget process begins in February and ends in September. Through a series of discussions and public meetings the City's level of service goals and anticipated revenues and expenditures for the next fiscal year are discussed and documented as the Annual Budget.

- Revenues are projected from rate structures, historical data, estimates and statistical trends available from City sources and outside agencies.
- Expenses are estimated on cost analyses, expected needs, and historical data produced by the finance and operating departments.

In July of each year, the City Manager presents a proposed annual budget to the City Council for the fiscal year beginning the following October 1st. In a series of meetings that are open to the public, the City Council meets to review the budget and thoroughly discuss it in detail and in overview.

The final adoption of the City's budget complies with the "Truth in Millage" Statute of Florida that mandates two public hearings prior to adoption of the ad valorem tax millage rate and the budget. Prior to October 1 of each year, the public hearings are completed, and the Council adopts the Final Budget and establishes the ad valorem tax millage rate.

The budget may be formally amended by City Council at any time during the fiscal year; however, in practice, it is usually amended one or two times per year. In fiscal year 2020 the budget was amended three times, in October 2019, April 2020 and November 2020 to recognize changes in projected revenues and expenditures for the general fund, enterprise funds and capital projects funds. Budget amounts shown in the financial statements reflect the amendments to the originally adopted budget.

The City Manager is authorized to reassign resources among the various account line items within an individual department without City Council approval, provided that the department's budgeted appropriation is not overspent in total. In addition, the City Manager may transfer resources among departments that are in the same fund without City Council approval provided that such transfer does not 1) exceed fifty thousand dollars in any one fiscal year and 2) does not exceed the total appropriation for that fund. As a result, the most stringent level of budgetary control is the departmental level, and the supplementary budget comparisons provide sufficient detail to demonstrate compliance at both the department and fund levels.

All legally adopted budgets are prepared in accordance with generally accepted accounting principles. Appropriations lapse at the end of the fiscal year.

YEAR ENDED SEPTEMBER 30, 2020

#### 3. DEPOSITS AND INVESTMENTS

Following is a reconciliation of deposit and investment balances as of September 30, 2020:

| Statement of net position<br>Equity in pooled cash and investments<br>Restricted assets:<br>Equity in pooled cash and investments | \$<br>102,339,646<br>1,815,133                   |
|---|--|
| Statement of fiduciary net position<br>Pension Trust funds:<br>Investments<br>OPEB Trust fund:<br>Investments                     | 154,204,551<br>3,692,972                         |
| Total   | \$<br>262,052,302                                |
| Deposits and investments<br>Bank deposits<br>Checking and savings accounts  | \$<br>4,777,767                                  |
| Investments:<br>Cash and investment pool<br>Pension trust fund investments<br>OPEB trust fund investments<br>Cash on hand         | 99,363,012<br>154,204,551<br>3,692,972<br>14,000 |
| Total   | \$<br>262,052,302                                |

#### **Custodial Credit Risk - Deposits**

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits might not be returned. The City's cash deposits are fully insured by either federal depository insurance or by the multiple financial institution collateral pool pursuant to the Public Depository Security Act of the State of Florida.

The City maintains a cash and investment pool that is available for use by all funds except the Pension and Other Post Employment Benefits (OPEB) Trust Funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in Pooled Cash and Investments."

City ordinances authorize the City to make investments through authorized depositories. The City's investment policy is designed to mirror the guidelines set forth in Florida Statute Section 218.415(15). As prescribed by the Florida statutes and City ordinance, the City's investment portfolio at September 30, 2020, and for the year then ended, includes money market mutual fund investments with Wells Fargo Advantage Funds and Regions Bank, the Florida State Board of Administration's Local Government Surplus Funds Trust Fund Investment Pool (SBA) and investment in obligations of the U.S. Treasury and federal instrumentalities.

YEAR ENDED SEPTEMBER 30, 2020

#### 3. DEPOSITS AND INVESTMENTS - Continued

Wells Fargo Advantage Funds is the entity under which Wells Fargo Bank, N.A. conducts its investment management business. The City utilizes the Wells Fargo Advantage Government Money Market Fund - GVIXX to handle its pooled cash and investments, considered a money market mutual fund. The fund invests exclusively in high-quality, short term money market instruments that consist of U.S. Government obligations and repurchase agreements collateralized by U.S. Government obligations. This fund is rated AAAm by Standard and Poor's and Aaa-mf by Moody's.

Regions Bank serves as a Custodian for the investments of the City of Vero Beach. In accordance with the Custody Agreement, Regions Bank invests cash and funds not otherwise invested in the Fidelity Institutional Money Market Government Portfolio – Class I (FIGXX), which is rated AAAm by Standard and Poor's and Aaa-mf by Moody's, and is also considered a money market mutual fund.

The City has retained Insight Investment (formerly called Cutwater Asset Management (a subsidiary of Bank of New York Mellon) as the City's investment advisor for funds held with Regions Bank. Insight is responsible for the investment management of the City's assets in U.S. Treasury Notes, rated AA+ long-term /A-1+ short-term by Standard and Poor's and Aaa by Moody's. The City also has investments in various Federal Instrumentalities and Government-Sponsored Enterprises, including; Federal Home Loan Bank; Federal Farm Credit Bank; Federal National Mortgage Association; Federal Home Loan Mortgage Corporation; and Overseas Private Investment Corporation. The federal instrumentalities, which were assigned ratings by Standard and Poor's, were all rated AA+.

SBA investments are held in Florida PRIME (formerly Fund A) which is an open-pool investment fund operated by the SBA that operates in essentially the same fashion as a mutual fund and is open to non-pension assets of all Florida governmental entities. Florida PRIME is rated AAAm by Standard and Poor's and will buy only top tier, money-market assets of the highest quality. It is a qualifying investment pool with an objective to pool investments from participants in a portfolio of eligible securities that principally provides liquidity while preserving capital and secondarily provides competitive yields net of fees.

To the extent possible, the City will attempt to match its investments with overall anticipated cash flow requirements. Unless matched to a specific cash flow requirement, the City will not directly invest in securities maturing more than seven (7) years from the date of purchase. No more than 30% of the City's non-pension investment portfolio shall be placed in securities maturing in more than three (3) years; the average maturity of the portfolio as a whole may not exceed three years.

The deposits and investments of the Pension Trust Funds and the OPEB Trust Fund are held separately from those of other City funds. As prescribed by the Plan documents, the investment portfolios for these funds at September 30, 2020 and for the year then ended include investment obligations of the U.S. Treasury, various domestic and international stocks and bonds, and real estate.

#### 3. DEPOSITS AND INVESTMENTS – Continued

#### Custodial Credit Risk – Investments

The following is a summary of the City's general investments as of September 30, 2020:

| \$ |            |
|----|------------|
| Ψ  | 70,188,847 |
|    | 8,921,925  |
|    | 14,422,654 |
|    | 5,417,653  |
|    | 411,933    |
| \$ | 99,363,012 |
|    | \$<br>\$   |

The types of deposits and investments and their level of risk exposure as of September 30, 2020 were typical of these items during the fiscal year then ended.

#### 3. DEPOSITS AND INVESTMENTS – Continued

The City categorizes its fair value measurements within the fair value hierarchy established in accordance with generally accepted accounting principles. The hierarchy is based on the valuation of inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Certain other investments are valued at amortized cost, which approximates fair value, or net asset value per share (NAV). As of September 30, 2020, the City had the following investments and effective duration presented in terms of years:

|                              |               | Investr        |               |              |                |  |
|------------------------------|---------------|----------------|---------------|--------------|----------------|--|
|                              | Assigned      |                | <b>-</b>      |              |                |  |
| Investment Type              | Value         | Less Than 1    | From 1-3      | Over 4       | Valuation      |  |
| General investments          |               |                |               |              |                |  |
| U.S. Treasury notes          | \$ 70,188,847 | \$ 18,260,891  | \$ 49,838,278 | \$ 2,089,678 | 2              |  |
| Federal instrumentalities    | 8,921,925     | 1,449,065      | 4,765,106     | 2,707,754    | 2              |  |
| Mortgage backed securities   | 14,422,654    | 1,449,000      | 2,485,836     | 11,936,818   | 2              |  |
| Money market mutual funds    | 5,417,653     | -<br>5,417,653 | 2,405,050     | 11,930,010   | Amortized Cost |  |
| Florida PRIME                | 411,933       | 411,933        | -             | -            | Amortized Cost |  |
|                              | 99,363,012    | 25,539,542     | 57,089,220    |              | Amortized Cost |  |
|                              | 00,000,012    | 20,000,042     | 07,000,220    | 10,704,200   |                |  |
| Pension fund investments     |               |                |               |              |                |  |
| Money market mutual funds    | 1,472,005     | 1,472,005      | -             | -            | 1              |  |
| Mutual fund investments      | 101,911,121   | 101,911,121    | -             | -            | 1              |  |
| Corporate stocks             | 31,240,979    | 31,240,979     | -             | -            | 1              |  |
| Corporate bonds              | 8,057,206     | -              | 999,158       | 7,058,048    | 2              |  |
| U.S. Treasury bonds          |               |                |               |              |                |  |
| and notes                    | 1,117,158     | -              | -             | 1,117,158    | 2              |  |
| Federal instrumentalities    | 4,567,951     | 2,189,363      | 2,378,588     | -            | 2              |  |
| Mortgage/asset-backed        |               |                |               |              |                |  |
| securities                   | 671,106       | 161            | -             | 670,945      | 2              |  |
| Real estate investment trust | 5,055,442     | 5,055,442      | -             | -            | NAV            |  |
| Municipal bonds & notes      | 111,280       | -              | 59,070        | 52,210       | 2              |  |
|                              | 154,204,248   | 141,869,071    | 3,436,816     | 8,898,361    |                |  |
| OPEB fund investments        |               |                |               |              |                |  |
| Mutual fund investments      | 2 602 072     | 2 602 072      |               |              |                |  |
|                              | 3,692,972     | 3,692,972      |               | -            |                |  |
|                              | \$257,260,232 | \$171,101,585  | \$ 60,526,036 | \$25,632,611 |                |  |

There are no restrictions or limitations on withdrawals of investments valued at amortized cost; however, Florida PRIME may, on the occurrence of an event that has a material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours. The investments valued at NAV may be redeemed quarterly with 60 days' notice and have no unfunded commitments.

#### 3. DEPOSITS AND INVESTMENTS - Continued

U.S. Treasury bonds and notes, federal instrumentalities, mortgage/asset-backed securities, corporate bonds and municipal bonds and notes in Level 2 of the fair value hierarchy are valued by surveying various market makers and dealers, as well as data from the new issue market.

The following table discloses credit ratings by investment type for the City's investments at September 30, 2020:

| Investment Type            | S&P<br>Credit<br>Rating | Total Assigned<br>Value |
|----------------------------|-------------------------|-------------------------|
| General investments        |                         |                         |
| U.S. Treasury notes        | AA+                     | \$ 70,188,847           |
| Federal instrumentalities  | AA+                     | 8,921,925               |
| Mortgage backed securities | AA+                     | 14,422,654              |
| Money market mutual funds  | AAAm                    | 5,417,653               |
| Florida PRIME              | AAAm                    | 411,933                 |
|                            |                         | \$ 99,363,012           |

| Pension and OPEB fund investments |           | General<br>Employee<br>Retirement<br>Plan | Police<br>Officers'<br>Retirement<br>Fund | Firefighter's<br>Relief and<br>Pension<br>Fund | OPEB Trust<br>Fund | Total Assigned<br>Value |
|-----------------------------------|-----------|---|---|--|--------------------|-------------------------|
| Money market mutual funds         | AAAm      | \$-                                       | \$ 838,527                                | \$ 633,478                                     | \$ -               | \$ 1,472,005            |
| Mutual fund investments           | Not Rated | 99,282,581                                | 1,941,698                                 | 686,842  | 3,692,972          | 105,604,093             |
| Corporate stocks                  | Not Rated | -   | 27,514,737                                | 3,726,242                                      | -                  | 31,240,979              |
| Corporate bonds                   | AA+       | -   | -   | 42,147   | -                  | 42,147                  |
|                                   | AA        | -   | -   | 7,658  | -                  | 7,658                   |
|                                   | AA-       | -   | -   | 5,454  | -                  | 5,454                   |
|                                   | A+        | -   | -   | 10,030   | -                  | 10,030                  |
|                                   | А         | -   | 1,221,213                                 | 71,853   | -                  | 1,293,066               |
|                                   | A-        | -   | 3,308,852                                 | 9,998  | -                  | 3,318,850               |
|                                   | BBB+      | -   | 3,319,486                                 | 23,615   | -                  | 3,343,101               |
|                                   | BBB       | -   | -   | 26,919   | -                  | 26,919                  |
|                                   | BBB-      | -   | -   | 9,982  | -                  | 9,982                   |
| U.S. Treasury bonds and notes     | AA+       | -   | 1,117,158                                 | -  | -                  | 1,117,158               |
| Federal instrumentalities         | AA+       | -   | 3,124,353                                 | -  | -                  | 3,124,353               |
|                                   | Not Rated | -   | 1,443,598                                 | -  | -                  | 1,443,598               |
| Mortgage/asset backed securities  | Not Rated | -   | 141,804                                   | 529,302  | -                  | 671,106                 |
| Real estate investment trust      | Not Rated | -   | 3,901,582                                 | 1,153,860                                      | -                  | 5,055,442               |
| Municipal bonds & notes           | AAA       | -   | -   | 5,161  | -                  | 5,161                   |
|                                   | AA+       | -   | -   | 5,377  | -                  | 5,377                   |
|                                   | AA        | -   | -   | 68,549   | -                  | 68,549                  |
|                                   | AA-       | -   | -   | 5,579  | -                  | 5,579                   |
|                                   | A-        |   |   | 26,613   |                    | 26,613                  |
|                                   |           | 99,282,581                                | 47,873,008                                | 7,048,659                                      | 3,692,972          | 157,897,220             |
|                                   |           | \$ 99,282,581                             | \$ 47,873,008                             | \$ 7,048,659                                   | \$ 3,692,972       | \$ 257,260,232          |

YEAR ENDED SEPTEMBER 30, 2020

#### 4. RECEIVABLES

Receivables are comprised of the following at year end September 30, 2020:

|   | Governmental Activities |             |    | Business-type<br>Activities |  |  |
|---|-------------------------|-------------|----|-----------------------------|--|--|
| Accounts                                | \$                      | 2,488,373   | \$ | 2,596,167                   |  |  |
| Allowance for uncollectible receivables |                         | (1,645,070) |    | (290,404)                   |  |  |
| Special assessments                     |                         | 10,709      |    | 161,139                     |  |  |
| Interest                                |                         | 253,666     |    | 77,213                      |  |  |
| Due from other governments              |                         | 2,266,891   |    | 1,108,940                   |  |  |
|   | \$                      | 3,374,569   | \$ | 3,653,055                   |  |  |

The Water and Sewer Fund and Solid Waste Fund operating revenues are generally recognized on the basis of cycle billings rendered monthly. Revenues for services delivered during September that have not been read as of year-end are accrued based upon meter readings taken at the beginning of October and billed in October.

Special assessments receivable are recorded at the time the related project is completed and are secured by liens on the property benefited. Revenue in governmental funds is deferred until such time it becomes an available, spendable, or appropriable resource. Special assessment revenues are recorded in the government-wide and enterprise fund financial statements when earned.

The City provides an allowance for water and sewer and solid waste accounts receivable that may become uncollectible, which ranges from 2 - 3% of sales. The amount of bad debt expense at September 30, 2020 was approximately \$73,827 for both utilities. No other allowances for uncollectible accounts are maintained, since other fund accounts receivable are considered collectible as reported at September 30, 2020.

#### 5. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

As of September 30, 2020, accounts payable and accrued liabilities consisted of the following:

|  | <br>vernmental<br>Activities       | siness-type<br>Activities                      |
|--|------------------------------------|--|
| Accounts and contracts payable<br>Accrued liabilities<br>Accrued interest on long-term debt<br>Current portion of unearned revenue | \$<br>673,984<br>878,688<br>17,237 | \$<br>1,017,925<br>343,526<br>45,311<br>21,652 |
|  | \$<br>1,569,909                    | \$<br>1,428,414                                |

#### 6. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances as of September 30, 2020, was as follows:

| Fund   |    | ue from<br>her Funds | Due to<br>Other Funds |              |  |
|--|----|----------------------|-----------------------|--------------|--|
| General fund capital and construction<br>Infrastructure & real estate improvements | \$ | 184,251<br>-         | \$                    | -<br>184,251 |  |
|  | \$ | 184,251              | \$                    | 184,251      |  |

This balance resulted from a short-term interfund loan to cover an unrestricted cash deficit.

For the year ended September 30, 2020, the interfund transfers consisted of the following:

|                             |       |              |    | General   | Tra | insfers In                        |    |                      |    |           |  |
|-----------------------------|-------|--------------|----|---|-----|-----------------------------------|----|----------------------|----|-----------|--|
| Transfers Out               | Gener | General Fund |    | Government<br>Capital &<br>Construction<br>Fund |     | Nonmajor<br>Governmental<br>Funds |    | Proprietary<br>Funds |    | Totals    |  |
| General Fund                | \$    | -            | \$ | 300,000   | \$  | 135,027                           | \$ | -                    | \$ | 435,027   |  |
| Nonmajor Governmental Funds |       | -            |    | 2,286,787                                       |     | 113,343                           |    | -                    |    | 2,400,130 |  |
| Proprietary Funds           |       |              |    |   |     |                                   |    |                      |    |           |  |
| Water & sewer system fund   | 1,0   | 005,000      |    | -   |     | -                                 |    | -                    |    | 1,005,000 |  |
| Municipal marina fund       |       | 101,000      |    | -   |     | -                                 |    | -                    |    | 101,000   |  |
| Solid waste                 |       | 173,000      |    | -   |     | -                                 |    | -                    |    | 173,000   |  |
| Internal Service Funds      | :     | 312,576      |    | -   |     | 994                               |    | 86,487               |    | 400,057   |  |
|                             | \$ 1, | 591,576      | \$ | 2,586,787                                       | \$  | 249,364                           | \$ | 86,487               | \$ | 4,514,214 |  |

The City's routine budgeted transfers from the General Fund and nonmajor governmental funds are for the payment of debt service obligations and the transfer of revenues from the capital project fund that collects local government infrastructure sales tax revenue to the capital project fund with the budgetary authority to expend this revenue. The General Fund transferred ad valorem tax revenue to the Historic Downtown Vero Beach Economic Development Zone fund for the associated tax increment for FY 2020, to be used for capital projects. The General Fund also transferred code compliance fines to the capital project fund to be used for improvements to the Police pistol range.

The transfers from the various proprietary funds into the General Fund are budgeted amounts which represent a financial return to the City's general government for the operation of these utilities and business-type enterprises; this transfer is budgeted at 6% of each fund's annual operating revenue. The transfer from internal service funds to all other funds is a return of excess balances from the closed self-insured health insurance fund.

# CITY OF VERO BEACH, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2020

#### 7. CAPITAL ASSETS

#### **Primary government**

Capital asset activity for the primary government for the year ended September 30, 2020 was as follows:

| Governmental Activities:<br>Capital assets, not being<br>depreciated:<br>Land \$ 5 | 5,008,547<br>825,080<br>178,697 | \$ -        | \$ -       | ¢           |              |
|--|---------------------------------|-------------|------------|-------------|--------------|
| depreciated:   | 825,080                         | \$-         | \$ -       | ¢           |              |
| Land \$ 5  | 825,080                         | \$-         | \$ -       | ¢           |              |
|  |                                 |             |            | \$-         | \$ 5,008,547 |
| Intangible assets  | 178 697                         | -           | -          | -           | 825,080      |
| Construction in progress   | 110,001                         | 1,349,256   | -          | (35,432)    | 1,492,521    |
| 6  | 5,012,324                       | 1,349,256   | -          | (35,432)    | 7,326,148    |
| Capital assets being depreciated:  |                                 |             |            |             |              |
| Buildings 16   | 6,198,708                       | 58,934      | (1,434)    | -           | 16,256,208   |
| Improvements other than buildings 18   | 676,395                         | 66,785      | (16,915)   | -           | 18,726,265   |
| Machinery and equipment 13   | 8,718,683                       | 823,334     | (389,174)  | 2,593       | 14,155,436   |
| Infrastructure 45  | 697,794                         | 648,953     | -          | -           | 46,346,747   |
| 94   | ,291,580                        | 1,598,006   | (407,523)  | 2,593       | 95,484,656   |
| Less accumulated depreciation for:   |                                 |             |            |             |              |
| Buildings (9   | ,499,947)                       | (302,992)   | 1,434      | -           | (9,801,505)  |
| Improvements other than buildings (13  | ,532,383)                       | (452,556)   | 15,604     | -           | (13,969,335) |
| Machinery and equipment (9   | ,601,972)                       | (1,166,075) | 386,070    | (2,857)     | (10,384,834) |
| Infrastructure (29   | ,537,742)                       | (970,534)   | -          | -           | (30,508,276) |
| (62  | 2,172,044)                      | (2,892,157) | 403,108    | (2,857)     | (64,663,950) |
| Total capital assets being   |                                 |             |            |             |              |
| depreciated, net32   | 2,119,536                       | (1,294,151) | (4,415)    | (264)       | 30,820,706   |
| Governmental activities capital  |                                 |             |            |             |              |
| assets, net \$38   | 3,131,860                       | \$ 55,105   | \$ (4,415) | \$ (35,696) | \$38,146,854 |

#### Depreciation of governmental activities by function

| General Government      | \$ 1,004,006 |
|-------------------------|--------------|
| Public Safety           | 566,109      |
| Transportation          | 633,276      |
| Physical Environment    | 82,505       |
| Cultural and Recreation | 606,261      |
|                         | \$ 2,892,157 |

# NOTES TO THE FINANCIAL STATEMENTS

# 7. CAPITAL ASSETS – Continued

|   | Beginning<br>Balance | Additions   | Disposals    | Transfers      | Ending<br>Balance |
|---|----------------------|-------------|--------------|----------------|-------------------|
| Business-type activities:<br>Capital assets not being<br>depreciated: |                      |             |              |                |                   |
| Land  | \$ 6,363,514         | \$-         | \$-          | \$-            | \$ 6,363,514      |
| Construction in progress  | 2,062,358            | 2,819,041   | ¥ _          | (1,596,786)    | 3,284,613         |
| Const double in progress  | 8,425,872            | 2,819,041   |              | (1,596,786)    | 9,648,127         |
|   |                      |             |              |                |                   |
| Capital assets being<br>depreciated:                                  |                      |             |              |                |                   |
| Buildings   | 33,868,313           | 1,092,623   | (519,390)    | -              | 34,441,546        |
| Improvements other than   |                      |             | . ,          |                |                   |
| buildings   | 174,661,858          | 1,382,605   | (187,900)    | -              | 175,856,563       |
| Machinery and equipment   | 10,064,852           | 1,246,187   | (346,821)    | (2,593)        | 10,961,625        |
|   | 218,595,023          | 3,721,415   | (1,054,111)  | (2,593)        | 221,259,734       |
| Less accumulated<br>depreciation for:                                 |                      |             |              |                |                   |
| Buildings<br>Improvements other than                                  | (16,281,900)         | (692,635)   | 320,721      | -              | (16,653,814)      |
| buildings   | (90,518,122)         | (5,158,681) | 151,273      | -              | (95,525,530)      |
| Machinery and equipment   | (7,437,010)          | (695,149)   | 346,821      | 2,857          | (7,782,481)       |
|   | (114,237,032)        | (6,546,465) | 818,815      | 2,857          | (119,961,825)     |
| Total capital assets being depreciated, net                           | 104,357,991          | (2,825,050) | (235,296)    | 264            | 101,297,909       |
| Business-type activities capital assets, net                          | \$ 112,783,863       | \$ (6,009)  | \$ (235,296) | \$ (1,596,522) | \$ 110,946,036    |

# Depreciation of business-type activities by function

| Water & sewer system | \$ 3,518,069 |
|----------------------|--------------|
| Municipal airport    | 2,652,463    |
| Municipal marina     | 72,917       |
| Solid waste          | 303,016      |
|                      | \$ 6,546,465 |

YEAR ENDED SEPTEMBER 30, 2020

## 8. LONG TERM DEBT

The City's outstanding long-term liabilities include bonds payable, loans payable, claims payable, capital leasepurchase contracts and compensated absences. Compensated absences are liquidated by all funds affected (primarily the general fund, electric fund and water and sewer fund) and the due within-one-year portion of the compensated absences is based upon a 5% estimate of the ending balance. Claims payable also uses a percentage basis for estimating its portion of worker's compensation and general liability 'legacy' claims that are due within one year. The estimate is approximately 30% of the ending balance.

|                           | Beginning<br>Balance | Additions |         | Deductions |             | Ending<br>Balance | Due within<br>One Year |           |
|---------------------------|----------------------|-----------|---------|------------|-------------|-------------------|------------------------|-----------|
| Governmental Activities:  |                      |           |         |            |             |                   |                        |           |
| Revenue Notes             | \$ 1,190,000         | \$        | -       | \$         | (85,000)    | \$ 1,105,000      | \$                     | 90,000    |
| Capital Lease-Purchase    | 1,314,125            |           | 212,626 |            | (582,694)   | 944,057           |                        | 431,907   |
| Claims Payable            | 1,336,000            |           | -       |            | (99,000)    | 1,237,000         |                        | 371,298   |
| Compensated Absences      | 3,500,094            |           | 77,770  |            | (261,156)   | 3,316,708         |                        | 165,835   |
| -                         |                      |           |         |            |             |                   |                        |           |
| Totals                    | \$ 7,340,219         | \$        | 290,396 | \$         | (1,027,850) | \$ 6,602,765      | \$                     | 1,059,040 |
|                           |                      |           |         |            |             |                   |                        |           |
| Business-type Activities: |                      |           |         |            |             |                   |                        |           |
| Revenue Bonds and Notes   | \$10,858,541         | \$        | -       | \$         | (1,686,069) | \$ 9,172,472      | \$                     | 1,716,624 |
| Capital Lease-Purchase    | 147,954              |           | -       |            | (60,669)    | 87,285            |                        | 48,637    |
| Compensated Absences      | 1,774,094            |           | 130,769 |            | (137,623)   | 1,767,240         |                        | 88,362    |
|                           |                      |           |         |            | · · · /     | i                 |                        |           |
| Totals                    | \$12,780,589         | \$        | 130,769 | \$         | (1,884,361) | \$11,026,997      | \$                     | 1,853,623 |

YEAR ENDED SEPTEMBER 30, 2020

## 8. LONG TERM DEBT – Continued

|   | Bal | ance as of<br>9/30/20 |
|---|-----|-----------------------|
| Revenue Notes - Governmental activities   |     |                       |
| Series 2016 Capital Improvement Revenue Note  |     |                       |
| In March 2016, the City issued a \$1,400,000 capital improvement revenue note to finance a portion of the costs for the reconstruction of Airport Drive (34th Ave). Principal payments are due annually beginning on October 1, 2016 through October 1, 2030. The note bears interest at 2.47%, payable semiannually on April 1 and October 1 of each year until maturity. The note is secured by, and payable from, non-ad valorem revenues. Principal and interest paid for the current year was \$113,343. | \$  | 1,105,000             |
| Total governmental activities   | \$  | 1,105,000             |

YEAR ENDED SEPTEMBER 30, 2020

## 8. LONG TERM DEBT - Continued

### Revenue Bonds and Notes - Business-type activities

### Series 2013 Water & Sewer System Refunding Revenue Note

In July 2013, the City issued a \$8,465,000 refunding revenue note to refinance the remaining principal on a loan agreement originally entered into in 2008 for the refunding of the Water & Sewer Fund Sunshine Loans and the Water & Sewer System 2003A Revenue Bonds. Principal payments are due annually on December 1 through December 1, 2021. The note bears interest at 1.68% payable semi-annually on June 1 and December 1 of each year until maturity. The note is secured by all lawfully available Water and Sewer revenues of the City. Principal and interest paid for the current year was \$1,125,334 and Water and Sewer Net Revenues were \$6,615,000.

# WW310201 State Revolving Fund (SRF) Clean Water Construction Loan (Original and Amendment #2)

In November 2009, the City entered into a loan agreement with the State of Florida Department of Environmental Protection for construction of capital improvements in the Water & Sewer system fund. In December 2012, this agreement was amended to increase the available funding for the City's project. The loan agreement was finalized in July 2012 based on actual project costs. The final principal amount of the original loan is \$10,278,159 (including disbursements, capitalized interest and service fees) at an interest rate of 2.62%. The final principal amount of Amendment #2 is \$1,684,394 (including disbursements and service fees) at an interest rate of 2.26%. The final principal amount of Amendment #2 is \$1,684,394 (including disbursements and service fees) at an interest rate of 2.26%. Interest payments on both principal amounts are due semiannually on February 15 and August 15 through August 15, 2030. Interest payments on both principal amounts are payable semiannually on February 15 and August 15 through secured by Gross Revenues derived yearly from the operation of the Water and Sewer system, after payment of Operation and Maintenance expense and the satisfaction of all senior obligations. Principal and interest paid for the current year was \$756,531 and Water and Sewer Net Revenues were \$6,615,000.

Balance as of 9/30/20

2,220,000

\$

6,656,281

YEAR ENDED SEPTEMBER 30, 2020

## 8. LONG TERM DEBT – Continued

|   | ance as of<br>9/30/20 |
|---|-----------------------|
| <i>DW310220 State Revolving Fund (SRF) Drinking Water Construction Loan</i><br>In January 2010, the City entered into a loan agreement with the State of Florida<br>Department of Environmental Protection for construction of capital improvements in the<br>Water & Sewer system fund. The loan agreement was finalized in January 2012 based<br>on actual project costs. The final principal amount of the loan is \$313,150 (including<br>disbursements and capitalized interest) at an interest rate of 2.82%. The SRF also<br>disbursed funding in the amount of \$1,752,336 towards project costs which was<br>categorized as principal forgiveness and recorded as a grant. Principal payments are<br>due semiannually on April 15 and October 15 through October 15, 2030. Interest is<br>payable semiannually on April 15 and October 15 each year until maturity. The note is<br>secured by Gross Revenues derived yearly from the operation of the Water and Sewer<br>system, after payment of Operation and Maintenance expense and the satisfaction of all<br>senior obligations. Principal and interest paid for the current year was \$20,331 and<br>Water and Sewer Net Revenues were \$6,615,000. | \$<br>185,570         |
| DW310221 State Revolving Fund (SRF) Drinking Water Construction Loan  |                       |
| In December 2010, the City entered into a loan agreement with the State of Florida Department of Environmental Protection for construction of capital improvements in the Water & Sewer system fund. The loan agreement was finalized in January 2012 based on actual project costs. The final principal amount of the loan is \$196,800 (including disbursements and service fees) at an interest rate of 2.43%. Principal payments are due semiannually on April 15 and October 15 through October 15, 2030. Interest is payable semiannually on April 15 and October 15 each year until maturity. The note is secured by Gross Revenues derived yearly from the operation of the Water and Sewer system, after payment of Operation and Maintenance expense and the satisfaction of all senior obligations. Principal and interest paid for the current year was \$11,889 and Water and Sewer Net Revenues were \$6,615,000.   | <br>110,621           |
| Total business-type activities  | \$<br>9,172,472       |

YEAR ENDED SEPTEMBER 30, 2020

# 8. LONG TERM DEBT – Continued

The debt obligations all allow for the obligors to take whatever legal actions are necessary to collect the amounts due in the event of default. The following debt obligations have additional remedies in the event of defaults as follows:

- Series 2016 Capital Improvement Revenue Note The note holder may declare the entire debt then remaining unpaid immediately due and payable. The City would be obligated to pay all costs of collection and enforcement of the provisions of the note, as well as late fees if the full amount is not paid within five (5) days after it is due.
- Series 2013 Water & Sewer System Refunding Revenue Note The note holder may declare the entire debt then remaining unpaid immediately due and payable. The City would be obligated to pay all costs of collection and enforcement of the provisions of the note, as well as late fees if the full amount is not paid within fifteen (15) days after it is due.
- State Revolving Fund (SRF) Loans The Florida Department of Environmental Protection (DEP), subject to the rights of prior liens on the pledged revenue, may establish rates and collect fees for use of the water and sewer systems to fund fulfillment of the agreement, require an accounting of the pledged utility revenues, prevent unlawful activities or violations of the rights of the DEP, request a court to appoint a receiver to manage the City's water and sewer systems, intercept the delinquent amount (plus penalties) from any funds due to the City from State of Florida revenue or tax sharing funds, notify financial market credit rating agencies and potential creditors of the default, sue for payment of amounts due (along with interest and costs of collection), or accelerate the repayment schedule and increase the interest rate as much as 1.667 times.
- **Capital Lease-Purchase Agreements** The lender has the right to take any combination of remedial steps including declaring all payments to the end of the then current budget year to be immediately due and payable, requiring the City to deliver any or all of the equipment and additional collateral to the lender, forcibly taking possession of the equipment if it is not delivered timely by the City, and taking any necessary legal actions to enforce its rights (with the City liable for all costs of enforcement).

# 8. LONG TERM DEBT – Continued

## Capital Lease-Purchases

The City leases various vehicles and capital equipment under municipal lease-purchase agreements. These agreements have terms of 4-6 years and ownership of the assets transfers to the City at the end of the capital lease-purchase period. These agreements include non-appropriation clauses under which possession of the vehicles reverts to the bank, with no further obligations to the City, if the City should fail to appropriate the funds for the lease payments in any given fiscal year. The City currently has the following capital lease-purchase agreements outstanding at September 30, 2020:

|   | Balance as of<br>9/30/20 |
|---|--------------------------|
| Capital Lease-Purchases - Governmental activities   |                          |
| KS State Bank Agreement #3351254<br>In March 2017 the City entered into a capital lease-purchase with KS State Bank to<br>purchase various fleet and police department vehicles for both governmental and<br>business-type activities. The original amount of the borrowing for governmental<br>activities is \$701,267. Principal and interest payments are due annually beginning on<br>August 30, 2017 through August 30, 2021. The interest rate for this agreement is<br>2.83%. Principal and interest paid for the current year (attributable to governmental<br>activities) was \$150,146            |                          |
| activities) was \$150,146.  | \$ 146,014               |
| <i>KS State Bank Agreement #3352836</i><br>In January 2018 the City entered into a capital lease-purchase with KS State Bank to<br>purchase various fleet and police department vehicles for both governmental and<br>business-type activities. The original amount of the borrowing for governmental<br>activities is \$707,945. Principal and interest payments are due annually beginning on<br>August 1, 2018 through August 1, 2022. The interest rate for this agreement is<br>2.93%. Principal and interest paid for the current year (attributable to governmental<br>activities) was \$152,420.    | 291,947                  |
| <i>KS State Bank Agreement #3354915</i><br>In February 2019 the City entered into a capital lease-purchase with KS State Bank to<br>purchase various fleet and police department vehicles for both governmental and<br>business-type activities. The original amount of the borrowing for governmental<br>activities is \$480,073. Principal and interest payments are due annually beginning on<br>August 15, 2019 through August 15, 2023. The interest rate for this agreement is<br>3.95%. Principal and interest paid for the current year (attributable to governmental<br>activities) was \$105,651. | 293,470                  |

YEAR ENDED SEPTEMBER 30, 2020

# 8. LONG TERM DEBT – Continued

| Capital Lease-Purchases - Governmental activities (continued)  | Balance as of<br>9/30/20 |
|--|--------------------------|
| KS State Bank Agreement #3357959   |                          |
| In September 2020 the City entered into a capital lease-purchase with KS State Bank to purchase various fleet and police department vehicles for governmental activities. The original amount of the borrowing for governmental activities is \$212,626. Principal and interest payments are due annually beginning on December 15, 2020 through December 15, 2024. The interest rate for this agreement is 2.88%. Principal and interest paid for the current year (attributable to governmental activities) was \$-0   | 212,626                  |
|  | 212,020                  |
| Total governmental activities  | \$ 944,057               |
| Capital Lease-Purchases - Business-type activities   |                          |
| KS State Bank Agreement #3351254   |                          |
| In March 2017 the City entered into a capital lease-purchase with KS State Bank to purchase various fleet and police department vehicles for both governmental and business-type activities. The original amount of the borrowing for business-type activities is \$738,740. Principal and interest payments are due annually beginning on August 30, 2017 through August 30, 2021. The interest rate for this agreement is 2.83%. Principal and interest paid for the current year (attributable to business-type activities) was \$23,464.   | \$ 22,869                |
| <i>KS State Bank Agreement #3352836</i><br>In January 2018 the City entered into a capital lease-purchase with KS State Bank to<br>purchase various fleet and police department vehicles for both governmental and<br>business-type activities. The original amount of the borrowing for business-type<br>activities is \$72,108. Principal and interest payments are due annually beginning on<br>August 1, 2018 through August 1, 2022. The interest rate for this agreement is<br>2.93%. Principal and interest paid for the current year (attributable to business-type<br>activities) was \$15,455. | 29,736                   |

YEAR ENDED SEPTEMBER 30, 2020

## 8. LONG TERM DEBT – Continued

| Capital Lease-Purchases - Business-type activities (continued)  | Balance as of<br>9/30/20 |
|---|--------------------------|
| <i>KS State Bank Agreement #3354915</i><br>In February 2019 the City entered into a capital lease-purchase with KS State Bank to purchase various fleet and police department vehicles for both governmental and business-type activities. The original amount of the borrowing for business-type activities is \$56,731. Principal and interest payments are due annually beginning on August 15, 2019 through August 15, 2023. The interest rate for this agreement is 3.95%. Principal and interest paid for the current year (attributable to business-type |                          |
| activities) was \$12,415.   | 34,680                   |
| Total business-type activities  | \$ 87,285                |

Annual debt service requirements to maturity for long-term debt are as follows:

# Governmental Activities:

|                              | Ca        | pital Improveme<br>Series |               | enue Note | KS State Bank Capital Lease-Purch<br># 3351254 (partial) |          |               |       |
|------------------------------|-----------|---------------------------|---------------|-----------|--|----------|---------------|-------|
| Years Ended<br>September 30, | Principal |                           | Interest (FY) |           | P  | rincipal | Interest (FY) |       |
| 2021                         | \$        | 90,000                    |               | 26,182    | \$   | 146,014  | \$            | 4,132 |
| 2022                         |           | 90,000                    |               | 23,959    |  | -        |               | -     |
| 2023                         |           | 95,000                    |               | 21,674    |  | -        |               | -     |
| 2024                         |           | 95,000                    |               | 19,328    |  | -        |               | -     |
| 2025                         |           | 100,000                   |               | 16,920    |  | -        |               | -     |
| 2026-2030                    |           | 520,000                   |               | 46,930    |  | -        |               | -     |
| 2031                         |           | 115,000                   |               | 1,420     |  | -        |               |       |
|                              | \$        | 1,105,000                 | \$            | 156,413   | \$   | 146,014  | \$            | 4,132 |

| KS State Bank Capital Lease-Purchase<br># 3352836 (partial) |         |         |      |               |    | KS State Bank Capital Lease-Purchase<br># 3354915 (partial) |               |        |  |  |
|---|---------|---------|------|---------------|----|---|---------------|--------|--|--|
| Years Ended<br>September 30,                                | s Ended |         | Inte | Interest (FY) |    | Principal   | Interest (FY) |        |  |  |
| 2021  | \$      | 143,866 | \$   | 8,554         | \$ | 94,058  | \$            | 11,592 |  |  |
| 2022  |         | 148,081 |      | 4,339         |    | 97,775  |               | 7,877  |  |  |
| 2023  |         | -       |      | -             |    | 101,637   |               | 4,015  |  |  |
|   | \$      | 291,947 | \$   | 12,893        | \$ | 293,470   | \$            | 23,484 |  |  |

# NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2020

# 8. LONG TERM DEBT – Continued

|                              | KS State Bank Capital Lease-Purchase<br># 3357959 |           |    |               |  |  |  |  |  |
|------------------------------|---|-----------|----|---------------|--|--|--|--|--|
| Years Ended<br>September 30, |   | Principal |    | Interest (FY) |  |  |  |  |  |
| 2021                         | \$  | 43,754    | \$ | 1,548         |  |  |  |  |  |
| 2022                         |   | 40,437    |    | 4,864         |  |  |  |  |  |
| 2023                         |   | 41,602    |    | 3,699         |  |  |  |  |  |
| 2024                         |   | 42,800    |    | 2,501         |  |  |  |  |  |
| 2025                         |   | 44,033    |    | 1,268         |  |  |  |  |  |
|                              | \$  | 212,626   | \$ | 13,880        |  |  |  |  |  |

# **Business-type Activities**

# Water and Sewer Fund:

|                              | Wa | ater & Sewer F<br>Serie | Refundin<br>es 2013 | g Rev Note | SRF Clean Water<br>WW 310201 (Orig & Amendment 2) |            |    |           |     |            |
|------------------------------|----|-------------------------|---------------------|------------|---|------------|----|-----------|-----|------------|
| Years Ended<br>September 30, |    | Principal Interest (FY) |                     | Principal  |   | erest (FY) |    | Principal | Int | erest (FY) |
| 2021                         | \$ | 1,100,000               | \$                  | 28,056     | \$  | 591,838    | \$ | 167,162   |     |            |
| 2022                         |    | 1,120,000               |                     | 9,408      |   | 607,130    |    | 151,870   |     |            |
| 2023                         |    | -                       |                     | -          |   | 622,818    |    | 136,182   |     |            |
| 2024                         |    | -                       |                     | -          |   | 638,913    |    | 120,087   |     |            |
| 2025                         |    | -                       |                     | -          |   | 655,424    |    | 103,576   |     |            |
| 2026-2030                    |    | -                       |                     | -          |   | 3,540,158  |    | 254,842   |     |            |
|                              | \$ | 2,220,000               | \$                  | 37,464     | \$  | 6,656,281  | \$ | 933,719   |     |            |

|                              | SRF Drinking Water<br>DW 310220 |         |               |        | SRF Drinking Water<br>DW 310221 |          |               |        |
|------------------------------|---------------------------------|---------|---------------|--------|---------------------------------|----------|---------------|--------|
| Years Ended<br>September 30, | Principal                       |         | Interest (FY) |        | P                               | rincipal | Interest (FY) |        |
| 2021                         | \$                              | 15,418  | \$            | 5,125  | \$                              | 9,369    | \$            | 2,632  |
| 2022                         |                                 | 15,855  |               | 4,687  |                                 | 9,597    |               | 2,402  |
| 2023                         |                                 | 16,305  |               | 4,237  |                                 | 9,832    |               | 2,168  |
| 2024                         |                                 | 16,768  |               | 3,774  |                                 | 10,072   |               | 1,927  |
| 2025                         |                                 | 17,244  |               | 3,298  |                                 | 10,319   |               | 1,681  |
| 2026-2030                    |                                 | 93,852  |               | 8,859  |                                 | 55,503   |               | 4,496  |
| 2031                         |                                 | 10,128  |               | 143    |                                 | 5,929    |               | 72     |
|                              | \$                              | 185,570 | \$            | 30,123 | \$                              | 110,621  | \$            | 15,378 |

# NOTES TO THE FINANCIAL STATEMENTS

# 8. LONG TERM DEBT – Continued

# Water and Sewer Fund (continued):

|                              | KS State Bank Capital Lease-Purchase<br># 3351254 (partial) |            |      | KS State Bank Capital Lease-Purchase<br># 3352836 (partial) |    |                |       |            |
|------------------------------|---|------------|------|---|----|----------------|-------|------------|
| Years Ended<br>September 30, | Pı  | rincipal   | Inte | rest (FY)   | Pr | incipal        | Inter | est (FY)   |
| 2021<br>2022                 | \$  | 8,116<br>- | \$   | 230   | \$ | 4,575<br>4,708 | \$    | 272<br>138 |
|                              | \$  | 8,116      | \$   | 230   | \$ | 9,283          | \$    | 410        |

# Airport Fund:

|                              | KS State Bank Capital Lease-Purchase<br># 3351254 (partial) |            |       | KS State Bank Capital Lease-Purchase<br># 3352836 (partial) |    |                |       |            |
|------------------------------|---|------------|-------|---|----|----------------|-------|------------|
| Years Ended<br>September 30, | Pr  | incipal    | Inter | rest (FY)   | P  | rincipal       | Inter | est (FY)   |
| 2021<br>2022                 | \$  | 5,745<br>- | \$    | 163<br>   | \$ | 5,470<br>5,630 | \$    | 325<br>165 |
|                              | \$  | 5,745      | \$    | 163   | \$ | 11,100         | \$    | 490        |

| KS State Bank Capital Lease-Purchase |
|--------------------------------------|
|--------------------------------------|

|      |    | # 3354915 (partial) |       |           |  |  |  |
|------|----|---------------------|-------|-----------|--|--|--|
|      | Pr | incipal             | Inter | rest (FY) |  |  |  |
| 2021 | \$ | 6,608               | \$    | 814       |  |  |  |
| 2022 |    | 6,868               |       | 553       |  |  |  |
| 2023 |    | 7,139               |       | 282       |  |  |  |
|      | \$ | 20,615              | \$    | 1,649     |  |  |  |

NOTES TO THE FINANCIAL STATEMENTS

# 8. LONG TERM DEBT – Continued

# Solid Waste Fund:

|                              | KS State Bank Capital Lease-Purchase<br># 3351254 (partial) |         |       | KS State Bank Capital Lease-Purchase<br># 3352836 (partial) |    |         |       |          |
|------------------------------|---|---------|-------|---|----|---------|-------|----------|
| Years Ended<br>September 30, | Pr  | incipal | Inter | est (FY)  | Pr | incipal | Inter | est (FY) |
| 2021                         | \$  | 9,008   | \$    | 255   | \$ | 4,609   | \$    | 274      |
| 2022                         |   |         |       | -   |    | 4,744   |       | 139      |
|                              | \$  | 9,008   | \$    | 255   | \$ | 9,353   | \$    | 413      |

#### KS State Bank Capital Lease-Purchase

|      |    | # 335915 (partial) |      |            |  |  |  |
|------|----|--------------------|------|------------|--|--|--|
|      | Pi | rincipal           | Inte | erest (FY) |  |  |  |
| 2021 | \$ | 4,509              | \$   | 556        |  |  |  |
| 2022 |    | 4,686              |      | 378        |  |  |  |
| 2023 |    | 4,870              |      | 192        |  |  |  |
|      |    |                    |      |            |  |  |  |
|      | \$ | 14,065             | \$   | 1,126      |  |  |  |

# **Defeased Debt**

The following bonds have been defeased by investments in governmental obligations held in escrow for payment of principal and interest:

|   | Year<br>Defeased | 0  | riginal Bond<br>Amount | Defeased<br>Outstanding at<br>9/30/20 |           |
|---|------------------|----|------------------------|---------------------------------------|-----------|
| Water and Sewer Revenue Bonds, Series 1991            | 1993             | \$ | 16,500,000             | \$                                    | 2,330,000 |
| Water and Sewer Refunding Revenue Bonds, Series 1993B | 2003             |    | 18,085,000             |                                       | 2,270,000 |

YEAR ENDED SEPTEMBER 30, 2020

# 9. LEASES

## **Rental Income**

The City is involved in various leasing arrangements, wherein land and buildings with a carrying value of \$3,200 are leased to outside parties. Rental income of \$288,304 was recorded in the General Fund for the year ended September 30, 2020.

The Airport Fund is involved in various leasing arrangements for its facilities. These leases consist of operating leases for land, buildings, and other improvements. The Airport has been updating its leases to include various legal provisions and an escalation clause for monthly rental payments. This annual escalation clause is based upon the United States Department of Labor, Consumer Price Index. The majority of the Airport leases are subject to federal requirements established by the Federal Aviation Administration. Rental income of \$2,635,041 was recorded in the Airport Fund for the year ended September 30, 2020.

The following is a schedule, by years, of minimum future rental income on non-cancellable operating leases as of September 30, 2020:

| Years Ended<br>September 30, | Amount |            |  |  |
|------------------------------|--------|------------|--|--|
|                              |        |            |  |  |
| 2021                         | \$     | 2,496,607  |  |  |
| 2022                         |        | 1,960,272  |  |  |
| 2023                         |        | 1,909,531  |  |  |
| 2024                         |        | 1,846,568  |  |  |
| 2025                         |        | 1,820,386  |  |  |
| 2026-2030                    |        | 8,750,630  |  |  |
| 2031-2035                    |        | 6,334,574  |  |  |
| 2036-2040                    |        | 3,021,182  |  |  |
| 2041-2045                    |        | 2,495,207  |  |  |
| 2046-2050                    |        | 1,005,708  |  |  |
|                              |        |            |  |  |
| Total                        | \$     | 31,640,665 |  |  |
|                              |        |            |  |  |

### **10. RISK MANAGEMENT**

Effective October 1, 1988, the City made a decision to retain additional risks in certain areas. A Self-Insurance program and a related internal service fund were established to provide coverage for statutory worker's compensation, automobile liability and general liability. The City still maintained outside commercial coverage for property damage, airport liability and excess liability. The City purchased commercial insurance policies for the water treatment plant, airport, public official liability and other "catastrophic" occurrences and workers' compensation claims in excess of \$250,000 for employees with statutory limits per accident. All departments of the City participated in the self-insurance program. Payments were made by various funds to the self-insurance funds based on past experience of the amounts needed to pay current year claims. The City did not have any settlements that exceeded coverage in any of the prior three fiscal years.

YEAR ENDED SEPTEMBER 30, 2020

## **10. RISK MANAGEMENT – Continued**

Effective October 1, 2012, the City transitioned to fully insured workers compensation and third party general liability insurance (with a self-insurance retention). As a result, for the fiscal year ended September 30, 2020, the Liability Insurance internal service fund received no self-insurance premium revenues; instead, insurance premiums from third party insurance providers were allocated as direct charges to the appropriate operating fund.

Claims expenses within the Liability Insurance internal service fund were for 'legacy' claims of various types and the City has established adequate reserves to fund these outstanding claims to completion.

The City moved to a fully insured health insurance plan effective October 1, 2012. As a result, for the fiscal year ended September 30, 2020, the Health Insurance internal service fund received no premium revenues and the City has undertaken a closeout of this fund by returning all excess funds generated by prior year's premiums to the various City funds.

The claims liability reported in the Fund at September 30, 2020 is based on the requirements of GASB Statement No. 10 *"Accounting and Financial Reporting for Risk Financing and Related Insurance Issues"* as amended by GASB Statement No. 30 *"Risk Financing Omnibus"*, which requires that claims liabilities be based upon the estimated ultimate costs of settling the claims and that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

The change in the Fund's claim liability amount during the past two fiscal years is as follows:

|   | l  | Liability<br>nsurance |
|---|----|-----------------------|
| Estimated Liability, September 30, 2018         | \$ | 1,416,000             |
| Claims & changes in estimates<br>Claim payments |    | 7,758<br>(87,758)     |
| Estimated liability, September 30, 2019         |    | 1,336,000             |
| Claims & changes in estimates<br>Claim payments |    | 8,680<br>(107,680)    |
| Estimated liability, September 30, 2020         | \$ | 1,237,000             |

YEAR ENDED SEPTEMBER 30, 2020

## **11. RESTRICTED ASSETS**

The Water and Sewer, Marina and Solid Waste enterprise funds have certain cash and investments that are restricted either by bond resolutions, ordinances, or governmental regulations. The following is a summary of restricted assets by fund at September 30, 2020:

|  | a  | Water<br>and Sewer<br>System |    | All Other<br>Proprietary<br>Funds |    | Total                       |  |
|--|----|------------------------------|----|-----------------------------------|----|-----------------------------|--|
| Sinking funds<br>Debt service<br>Customer deposits | \$ | 1,071,936<br>-<br>742,833    | \$ | -<br>364<br>-                     | \$ | 1,071,936<br>364<br>742,833 |  |
|  | \$ | 1,814,769                    | \$ | 364                               | \$ | 1,815,133                   |  |

## **12. PROPERTY TAXES**

Under Florida law, the assessment of all properties and the collection of all county, municipal, and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The laws of the State regulating tax assessments are also designed to assure a consistent property valuation method statewide. Florida statutes permit municipalities to levy property taxes at a rate of up to 10 mills. The millage rate assessed by the City for the fiscal year ended September 30, 2020 was 2.5000 mills.

Property taxes are billed and collected within the same fiscal period, and are reflected on the modified accrual basis. Ad valorem taxes on property values have a lien assessment and date of January 1, with the millage established during September. The fiscal year for which taxes are levied begins October 1. All taxes are due and payable on November 1 with discounts allowed for early payments at the rate of 4% in November, 3% in December, 2% in January and 1% in February. All unpaid taxes become delinquent on April 1. Unpaid taxes are collected via the sale of tax certificates on or prior to June 1. The tax certificate money is then sent to the appropriate taxing agency, in accordance with its tax levy, to complete its ad valorem tax revenue requirement. Property tax revenues are recognized in the fiscal year for which they are levied and also become due and payable.

### **13. PENSION PLANS**

The City administers three single-employer public employee retirement systems (PERS); the General Employee Retirement Plan, the Police Officers' Retirement Fund, and the Firefighter's Relief and Pension Fund. All three of the City's pension plans provide retirement, disability, and death benefits as established by City Ordinance. All of these pension plans are included as trust funds in the City's financial statements and separate reports for these pension plans are not available. For the year ended September 30, 2020, the City recognized total pension expense of \$643,391 for the three pension plans. In regards to governmental funds, net pension liabilities have been liquidated by the General Fund, Crestlawn Cemetery Fund and Police & Firefighter Premium Tax Trust Fund.

YEAR ENDED SEPTEMBER 30, 2020

## 13. PENSION PLANS – Continued

### **GENERAL EMPLOYEE RETIREMENT PLAN**

#### **General Information about the Plan**

*Plan description.* The General Employee Retirement Plan is a single employer defined benefit pension plan that provides pensions for all permanent full time general employees of the City. The plan was established by City Ordinance and adopted by Resolution, and the City Council has the authority to establish and amend the benefit terms. Management of the General Employee Retirement Plan is vested in the General Employee Retirement Plan Committee which consists of five members – the City Manager, City Clerk, City Attorney, City Finance Director and City Human Resources Director.

**Benefits provided.** Effective June 30, 2015, the accrued benefits of all participants of the General Employee Retirement Plan were frozen, with no future service accruals and no new entrants; all eligible participants on that date became fully vested and their benefit was calculated according to the Plan provisions currently in effect.

Retirement benefits for the City's General Employee Retirement Plan are calculated at 2.25 percent of average basic monthly compensation for each year of service accrued before October 1, 2010, plus 1.60 percent of average basic monthly compensation for each year of service accrued after September 30, 2010. Average basic monthly compensation is the average salary of the participant's highest five consecutive years within the last 10 years of consecutive service preceding retirement (or July 1, 2015 in the case of active participants in the now frozen Plan). Participants with 25 years of service or those who were at age 65 on September 30, 2010 receive 2.25 percent of average basic monthly compensation for each of the first 25 years of continuous service, plus 0.5 percent for each year thereafter. Normal retirement age is 65, and pension benefits are reduced by 1.5 percent for each year preceding normal retirement for benefits accrued before October 1, 2010 and 3 percent for each year preceding normal retirement for benefits accrued after that date.

Disability benefits are equal to normal pension accrued but not less than 25 percent of basic monthly compensation at the date of disability; provided however that the disability benefit, when combined with workers compensation and social security payments, cannot exceed 100 percent of the salary at the time of disability. The death benefit is payable to the designated beneficiary as though the participant had retired on their date of death, and begins when the participant would have reached age 55. Benefit terms provide for an annual cost of living adjustment (COLA) of 1 percent per year for all participants who retired on or after October 1, 1998; at their discretion, the City Council may grant a COLA annually to those who retired prior to that date.

*Employees covered by benefit terms.* At September 30, 2020, the following employees were covered by the General Employee Retirement Plan benefit terms.

| Inactive plan members or members or beneficiaries currently receiving benefits | 420 |
|--|-----|
| Inactive plan members entitled to but not yet receiving benefits               | 106 |
| Active plan members  | 183 |
|  | 709 |

YEAR ENDED SEPTEMBER 30, 2020

## 13. PENSION PLANS – Continued

**Contributions.** The City establishes the required annual contribution to the plan based on an actuarially determined contribution recommended by an independent actuary. The actuarially determined contribution is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of the plan members.

As noted above, all additional benefit accruals and employee contributions ceased as of July 1, 2015 when the plan was frozen. As a result, all future City contributions are payments toward amortization of the unfunded accrued liability and are no longer related to payroll.

### Net Pension Liability – General Employee Retirement Plan

The City's net pension liability for the General Employee Retirement Plan was measured as of September 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of October 1, 2020.

Actuarial assumptions. The total pension liability in the October 1, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

| Inflation                             | N/A   |
|---------------------------------------|---|
| Salary Increases, including inflation | N/A   |
| Investment Rate of Return             | 6.50%, net of investment expense, including inflation |
| Cost-of-living adjustments            | 1% per year   |

In accordance with the requirements of Florida Statute Section 112.63(f) the mortality tables for the City's valuation match the tables used by the Florida Retirement System Pension Plan, specifically the PUB-2010 base tables, set back one year for males, projected generationally using scale MP-2018 for healthy actives and inactives. For disabled retirees, the mortality table is the PUB-2010 disabled table, set forward three years for both males and females, projected generationally using scale MP-2018.

YEAR ENDED SEPTEMBER 30, 2020

# 13. PENSION PLANS – Continued

The long-term expected rate of return on General Employee Retirement Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2020 are summarized in the following table:

| Asset Class             | Target <u>Allocation</u> |   | Long-Term Expected<br>Real Rate of Return |   |  |
|-------------------------|--------------------------|---|---|---|--|
| Domestic Equity         | 47.5                     | % | 6.40                                      | % |  |
| International Equity    | 7.5                      |   | 7.05                                      |   |  |
| Fixed Income            | 37.5                     |   | 1.15                                      |   |  |
| Emerging Markets Equity | 2.5                      |   | 9.00                                      |   |  |
| Real Estate             | 5.0                      | _ | 4.50                                      |   |  |
| Tota                    | al 100                   | % |   |   |  |

For fiscal year ended September 30, 2020, the annual money-weighted rate of return on the plan investments, net of investment expenses, was 8.09%.

*Discount rate.* The discount rate used to measure the total pension liability for the General Employee Retirement Plan is 6.5%. The projection of cash flows used to determine the discount rate assumed that City contributions will be made equal to the difference between the actuarially determined contribution and the member contributions. Since member contributions ceased as of June 30, 2015 when the plan was frozen, the City is responsible for the entire actuarially determined contribution. Based on those assumptions, the General Employee Retirement Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on the pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the plan.

# NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2020

## 13. PENSION PLANS – Continued

# Changes in the Net Pension Liability – General Employee Retirement Plan

|   | Increase (Decrease)               |                                       |                                       |  |  |
|---|-----------------------------------|---------------------------------------|---------------------------------------|--|--|
|   | Total Pension<br>Liability<br>(a) | Plan Fiduciary<br>Net Position<br>(b) | Net Pension<br>Liability<br>(a) - (b) |  |  |
| Balances at 9/30/2019   | \$ 111,587,866                    | \$ 96,425,798                         | \$ 15,162,068                         |  |  |
| Changes for the year:   |                                   |                                       |                                       |  |  |
| Service cost  | 324,630                           | -                                     | 324,630                               |  |  |
| Interest  | 7,021,159                         | -                                     | 7,021,159                             |  |  |
| Differences between expected and actual experience                | (277,492)                         | -                                     | (277,492)                             |  |  |
| Changes of assumptions  | -                                 | -                                     | -                                     |  |  |
| Contributions - employer  | -                                 | 3,069,174                             | (3,069,174)                           |  |  |
| Net investment income   | -                                 | 7,610,589                             | (7,610,589)                           |  |  |
| Benefit payments (including refunds of employee<br>contributions) | (7,789,336)                       | (7,789,336)                           | -                                     |  |  |
| Administrative expenses   | <u> </u>                          | (72,977)                              | 72,977                                |  |  |
| Net Changes   | (721,039)                         | 2,817,450                             | (3,538,489)                           |  |  |
| Balances at 9/30/2020   | \$ 110,866,827                    | \$ 99,243,248                         | \$ 11,623,579                         |  |  |

A portion of the net pension liability is expected to be paid by the City's enterprise funds (based on each fund's pensionable payroll in 2015 when the plan was frozen) and therefore has been allocated to these funds as follows as of September 30, 2020.

|                                | Net Pension<br>Liability |  |  |
|--------------------------------|--------------------------|--|--|
| Governmental activities        | \$ 7,231,596             |  |  |
| Business-type activities:      |                          |  |  |
| Water & sewer system           | 2,992,004                |  |  |
| Airport                        | 444,049                  |  |  |
| Municipal marina               | 117,440                  |  |  |
| Solid waste                    | 838,490                  |  |  |
| Total Business-type activities | 4,391,983                |  |  |
| Grand Total                    | \$ 11,623,579            |  |  |

YEAR ENDED SEPTEMBER 30, 2020

## 13. PENSION PLANS - Continued

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the General Employee Retirement Fund, calculated using the discount rate of 6.50%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50%) or 1-percentage-point higher (7.50%).

|                       | 1%<br>Decrease<br>(5.5%) |    |            |    | 1%<br>Increase<br>(7.5%) |  |
|-----------------------|--------------------------|----|------------|----|--------------------------|--|
| Net Pension Liability | \$<br>23,358,749         | \$ | 11,623,579 | \$ | 1,720,376                |  |

*Pension plan fiduciary net position.* Detailed information about the General Employee Retirement Fund fiduciary net position is available in the combining statements beginning on page 102.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – General Employee Retirement Fund

For the year ended September 30, 2020, the General Employee Retirement Fund recognized total pension expense of \$162,772. A portion of this total pension expense is expected to be paid by the City's enterprise funds (based on each fund's pensionable payroll in 2015 when the plan was frozen) and, therefore, has been allocated to these funds as follows:

|                                | Pension<br>Expense |         |  |
|--------------------------------|--------------------|---------|--|
| Governmental activities        | \$                 | 101,718 |  |
| Business-type activities:      |                    |         |  |
| Water & sewer system           |                    | 41,684  |  |
| Airport                        |                    | 6,111   |  |
| Municipal marina               |                    | 1,589   |  |
| Solid waste                    | 11,670             |         |  |
| Total Business-type activities | 61,054             |         |  |
| Grand Total                    | \$                 | 162,772 |  |

## 13. PENSION PLANS - Continued

At September 30, 2020, the General Employee Retirement Fund reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Deferred Out<br>of Resourc |   | Deferred Inflows<br>of Resources |           |  |
|---|----------------------------|---|----------------------------------|-----------|--|
| Differences between expected and actual experience                                  | \$                         | - | \$                               | 122,469   |  |
| Net difference between projected and actual<br>earnings on pension plan investments |                            | - |                                  | 1,584,188 |  |
| Assumption changes  |                            |   |                                  |           |  |
| Total   | \$                         | - | \$                               | 1,706,657 |  |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the General Employee pension will be recognized in pension expense as follows:

### Year ended September 30:

| 2021  | \$<br>(1,183,484) |
|-------|-------------------|
| 2022  | (273,527)         |
| 2023  | 50,092            |
| 2024  | <br>(299,738)     |
| Total | \$<br>(1,706,657) |

## POLICE OFFICERS' RETIREMENT FUND

### General Information about the Plan

**Plan description.** The Police Officers' Retirement Fund is a single employer defined benefit pension plan that provides pensions for all permanent full-time police officers employed by the City. This Plan was established and is amended by City Ordinance and is subject to compliance with Chapter 185, Florida Statutes. Management of the Police Officers' Retirement Fund is vested in a Board of Trustees, which consists of five members – two City residents appointed by City Council, two police officer participants elected by active plan members and a fifth member chosen by the previous four and appointed by City Council.

YEAR ENDED SEPTEMBER 30, 2020

## 13. PENSION PLANS – Continued

**Benefits provided.** Retirement benefits for the Police Officers' Retirement Fund are calculated at 3 percent of average monthly salary times credited service (plus \$5 times credited service). Average monthly salary is one-twelfth the average of compensation (including incentives and up to 300 hours of overtime annually) for the five highest years of credited service. Normal retirement is the earlier of age 55 with 10 years of credited service, or 25 years of credited service with no age requirement. For early retirement, accrued pension benefits are reduced by 2.5% for each year prior to the normal retirement date. Disability benefits are the greater of either the accrued benefit at the time of disability or 50 percent of the average monthly salary. The pre-retirement death benefit payable to the designated survivor is the greater of either the accrued benefit or 25 percent of average monthly salary. Participants are fully vested after ten years of credited service and if employment is terminated prior to vesting, the participant receives a refund of their contributions with interest. Benefit terms provide for a 1 percent COLA annually on October 1<sup>st</sup>.

**Deferred Retirement Option Program.** Members of the Police Officers' Retirement Fund are eligible to enter the Deferred Retirement Option Plan (DROP) at the normal retirement date. The accrued benefit is frozen and no further employee contributions are payable after DROP entry. The accrued benefit accumulates at the net investment return on fund assets less an administrative fee. The maximum DROP participation is 5 years. DROP participants are not eligible for pre-retirement death or disability benefits. As of September 30, 2020, \$424,130 is payable to DROP Participants.

*Employees covered by benefit terms.* At September 30, 2020, the following employees were covered by the benefit terms of the Police Officers' Retirement Fund.

| Inactive plan members or members or beneficiaries currently receiving benefits | 54  |
|--|-----|
| Inactive plan members entitled to but not yet receiving benefits               | 2   |
| Active plan members  | 53  |
|  | 109 |

**Contributions.** The City establishes the required annual contribution to the plan based on an actuarially determined contribution recommended by an independent actuary. The actuarially determined contribution is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of the plan members.

For the Police Officers' Retirement Fund, for the year ended September 30, 2020, the contribution rate of plan members is 5.5 percent of compensation for those participants hired prior to October 1, 2012 and 8 percent of compensation for those hired on or after that date. The City's contribution rate was 29.84 percent of annual payroll. The City's contribution was reduced by State of Florida Chapter revenue generated by insurance premium tax.

YEAR ENDED SEPTEMBER 30, 2020

## 13. PENSION PLANS - Continued

## Net Pension Liability - Police Officers' Retirement Fund

The City's net pension liability for the Police Officers' Retirement Fund was measured as of September 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of October 1, 2020.

Actuarial assumptions. The total pension liability in the October 1, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

| Inflation                             | 2.5%  |
|---------------------------------------|---|
| Salary Increases, including inflation | Age based                                       |
| Investment Rate of Return             | 7.55%, net of investment expenses and inflation |

In accordance with the requirements of Florida statutes, the mortality tables used in the valuation are the same as the mortality assumptions used for special risk employees in the valuation of the Florida Retirement System (FRS) as of the July 1, 2019 FRS valuation report.

The actuarial assumptions used in the October 1, 2020 valuation were based on the results of an actuarial experience study dated June 30, 2020.

The long-term expected rate of return on the Police Officers' Retirement Fund investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2020 are summarized in the following table:

| Asset Class           |       | Target<br>Allocation |   | Long-Term Expected<br>Real Rate of Return | _ |
|-----------------------|-------|----------------------|---|---|---|
| Domestic Equity       |       | 45                   | % | 7.5                                       | % |
| International Equity  |       | 15                   |   | 8.5                                       |   |
| Domestic Fixed Income |       | 25                   |   | 2.5                                       |   |
| Global Bond           |       | 5                    |   | 3.5                                       |   |
| Real Estate           |       | 10                   |   | 4.5                                       |   |
|                       | Total | 100                  | % |   |   |

For fiscal year ended September 30, 2020, the annual money-weighted rate of return on the plan investments, net of investment expenses, was 13.83%.

YEAR ENDED SEPTEMBER 30, 2020

## 13. PENSION PLANS - Continued

*Discount rate.* The discount rate used to measure the total pension liability for the Police Officers' Retirement Fund was 7.55%. The projection of cash flows used to determine the discount rate assumed that City contributions (including State premium tax contributions) will be made equal to the difference between the actuarially determined contribution and the member contribution. Based on those assumptions, the Police Officers' Retirement Fund fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the plan.

## Changes in the Net Pension Liability - Police Officers' Retirement Fund

|  | Increase (Decrease) |                                   |    |                                       |    |                                      |
|--|---------------------|-----------------------------------|----|---------------------------------------|----|--------------------------------------|
|  |                     | Total Pension<br>Liability<br>(a) |    | Plan Fiduciary<br>Net Position<br>(b) |    | et Pension<br>Liability<br>(a) - (b) |
| Balances at 9/30/2019                              | \$                  | 48,288,930                        | \$ | 43,697,336                            | \$ | 4,591,594                            |
| Changes for the year:                              |                     |                                   |    |                                       |    |                                      |
| Service cost                                       |                     | 570,050                           |    | -                                     |    | 570,050                              |
| Interest   |                     | 3,621,631                         |    | -                                     |    | 3,621,631                            |
| Differences between expected and actual experience |                     | 291,454                           |    | -                                     |    | 291,454                              |
| Changes of assumptions                             |                     | 1,112,988                         |    | -                                     |    | 1,112,988                            |
| Contributions - employer                           |                     | -                                 |    | 765,548                               |    | (765,548)                            |
| Contributions - State                              |                     | -                                 |    | 291,898                               |    | (291,898)                            |
| Contributions - employee                           |                     | -                                 |    | 226,427                               |    | (226,427)                            |
| Net investment income                              |                     | -                                 |    | 6,006,647                             |    | (6,006,647)                          |
| Benefit payments (including refunds of employee    |                     |                                   |    |                                       |    |                                      |
| contributions)                                     |                     | (3,034,784)                       |    | (3,034,784)                           |    | -                                    |
| Administrative expenses                            |                     |                                   |    | (102,391)                             |    | 102,391                              |
| Net Changes  |                     | 2,561,339                         |    | 4,153,345                             |    | (1,592,006)                          |
| Balances at 9/30/2020                              | \$                  | 50,850,269                        | \$ | 47,850,681                            | \$ | 2,999,588                            |

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the Police Officers' Retirement Fund, calculated using the discount rate of 7.65%, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.65%) or 1-percentage-point higher (8.65%).

|                               | 1%<br>Decrease<br>(6.55%) |  | Current<br>Discount Rate<br>(7.55%) |    | 1%<br>Increase<br>(8.55%) |
|-------------------------------|---------------------------|--|-------------------------------------|----|---------------------------|
| Net Pension Liability (Asset) | \$<br>\$ 9,250,288        |  | 2,999,588                           | \$ | (2,184,582)               |

# 13. PENSION PLANS – Continued

*Pension plan fiduciary net position.* Detailed information about the Police Officers' Retirement Fund fiduciary net position is available in the combining statements beginning on page 102.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Police Officers' Retirement Fund

For the year ended September 30, 2020, the Police Officers' Retirement Fund recognized pension expense of \$544,486. At September 30, 2020, the Fund reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Deferred Outflows<br>of Resources |           |    | erred Inflows<br>Resources |
|---|-----------------------------------|-----------|----|----------------------------|
| Differences between expected and actual experience                                  | \$                                | 243,154   | \$ | 31,385                     |
| Net difference between projected and actual<br>earnings on pension plan investments |                                   | -         |    | 1,849,184                  |
| Changes of assumptions  |                                   | 939,124   |    | -                          |
| Total   | \$                                | 1,182,278 | \$ | 1,880,569                  |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Police Officers' pension will be recognized in pension expense as follows:

| Year ended September 30: |                 |
|--------------------------|-----------------|
| 2021                     | \$<br>(260,527) |
| 2022                     | (38,828)        |
| 2023                     | 148,002         |
| 2024                     | <br>(546,938)   |
| Total                    | \$<br>(698,291) |

### FIREFIGHTER'S RELIEF AND PENSION FUND

### **General Information about the Plan**

**Plan description.** The Firefighter's Relief and Pension Fund is a single employer defined benefit pension plan that provides pensions for a group of former Fire Department employees of the City. This Plan was established and is amended by City Ordinance and is subject to compliance with Chapter 175, Florida Statutes. In October 1981, the South Indian River County Fire District took over operation of the City's Fire Department. At that time, full-time firemen were given the option of joining the Florida Retirement System or remaining in the City's plan. Twenty full-time firemen and all of the volunteers elected to remain in the City's plan, but no new members are being added. Management of the Firefighter's Relief and Pension Fund is vested in a Board of Trustees, which consists of five members – retired firefighters who are members of the plan and elected by the retirees.

YEAR ENDED SEPTEMBER 30, 2020

## 13. PENSION PLANS – Continued

**Benefits provided.** Retirement benefits for the Firefighter's Relief and Pension Fund are calculated at 3 percent of final average compensation times years of credited service (plus \$25 times credited service). Final average compensation is the average of compensation over the highest 3 years of employment. The post retirement death benefit is determined by the form of benefit elected upon retirement; these options include 10 Years Certain and Life, Single Life Annuity or the 50%, 66<sup>2</sup>/<sub>3</sub>%, 75% and 100% Joint and Survivor Options. Benefit terms provide for a 2 percent COLA annually on October 1<sup>st</sup>.

*Employees covered by benefit terms.* At September 30, 2020, the following employees were covered by the benefit terms of the Firefighter's Relief and Pension Fund.

| Inactive plan members or members or beneficiaries currently receiving benefits | 12 |
|--|----|
| Inactive plan members entitled to but not yet receiving benefits               | -  |
| Active plan members  | -  |
|  | 12 |

At the present time, all members of the plan (which is closed to new entrants) are retirees or beneficiaries.

**Contributions.** The City establishes the required annual contribution to the plan based on an actuarially determined contribution recommended by an independent actuary. The actuarially determined contribution is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

For the Firefighter's Relief and Pension Fund there is no contribution by plan members and no annual payroll, as all plan members are retirees or beneficiaries. The City funds the entire actuarially determined contribution, less the amount provided by State of Florida Chapter revenue from insurance premium tax.

## Net Pension Liability - Firefighter's Relief and Pension Fund

The City's net pension liability for the Firefighter's Relief and Pension Fund was measured as of September 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of October 1, 2019 rolled forward to September 30, 2020.

Actuarial assumptions. The total pension liability in the October 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

| Inflation                             | 2.5%  |
|---------------------------------------|-------|
| Salary Increases, including inflation | N/A   |
| Investment Rate of Return             | 6.00% |

Mortality rates used in this valuation match the Florida Retirement System (FRS) July 1, 2019 assumptions for the Special Risk class in accordance with Florida Statutes. These mortality assumptions are based on the RP-2000 Mortality Table for Annuitants with mortality improvements projected to all future years after 2000 using Scale BB.

YEAR ENDED SEPTEMBER 30, 2020

## 13. PENSION PLANS – Continued

For the Firefighter's Relief and Pension Fund, a full actuarial experience study has not been performed. Since there are no active employees, there are only two relevant assumptions – the assumed investment rate of return and the mortality rates. Both are reviewed annually by the Board.

The long-term expected rate of return on Firefighter's Relief and Pension Fund investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2020 are summarized in the following table:

| Asset Class                       | Target<br>Allocation |   | Long-Term Expected<br>Real Rate of Return | _ |
|-----------------------------------|----------------------|---|---|---|
| Domestic Equity                   | 45                   | % | 7.5                                       | % |
| International Equity              | 10                   |   | 8.5                                       |   |
| Domestic Fixed Income             | 25                   |   | 2.5                                       |   |
| Global Bond/Non-Core Fixed Income | 10                   |   | 3.5                                       |   |
| Real Estate                       | 10                   | _ | 4.5                                       |   |
| Total                             | 100                  | % |   |   |

For fiscal year ended September 30, 2020, the annual money-weighted rate of return on the plan investments, net of investment expenses, was -0.9%.

*Discount rate.* The discount rate used to measure the total pension liability for the Firefighter's Relief and Pension Fund was 6.00%. The projection of cash flows used to determine the discount rate assumed that City contributions (including State premium tax contributions) will be equal to the actuarially determined contributions as there are no member contributions). Based on those assumptions, the Firefighter's Relief and Pension Plan fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the plan.

# NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2020

# 13. PENSION PLANS – Continued

## Changes in the Net Pension Liability - Firefighter's Relief and Pension Fund

|  | Increase (Decrease)               |           |    |                                   |                                       |           |
|--|-----------------------------------|-----------|----|-----------------------------------|---------------------------------------|-----------|
|  | Total Pension<br>Liability<br>(a) |           |    | n Fiduciary<br>et Position<br>(b) | Net Pension<br>Liability<br>(a) - (b) |           |
| Balances at 9/30/2019                              | \$                                | 8,198,570 | \$ | 7,618,187                         | \$                                    | 580,383   |
| Changes for the year:                              |                                   |           |    |                                   |                                       |           |
| Service cost                                       |                                   | -         |    | -                                 |                                       | -         |
| Interest   |                                   | 470,078   |    | -                                 |                                       | 470,078   |
| Differences between expected and actual experience |                                   | (106,292) |    | -                                 |                                       | (106,292) |
| Changes of assumptions                             |                                   | -         |    | -                                 |                                       | -         |
| Contributions - employer                           |                                   | -         |    | 100,007                           |                                       | (100,007) |
| Contributions - State                              |                                   | -         |    | 141,264                           |                                       | (141,264) |
| Contributions - employee                           |                                   | -         |    | -                                 |                                       | -         |
| Net investment income                              |                                   | -         |    | (68,609)                          |                                       | 68,609    |
| Benefit payments (including refunds of employee    |                                   |           |    |                                   |                                       |           |
| contributions)                                     |                                   | (727,877) |    | (727,877)                         |                                       | -         |
| Administrative expenses                            |                                   | -         |    | (14,782)                          |                                       | 14,782    |
| Net Changes  |                                   | (364,091) |    | (569,997)                         | . <u> </u>                            | 205,906   |
| Balances at 9/30/2020                              | \$                                | 7,834,479 | \$ | 7,048,190                         | \$                                    | 786,289   |

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the Firefighter's Relief and Pension Fund, calculated using the discount rate of 6.00%, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.00%) or 1-percentage-point higher (7.00%).

|                               |    | 1%<br>Decrease<br>(5.00%) |    | Current                  | 1% |                    |  |
|-------------------------------|----|---------------------------|----|--------------------------|----|--------------------|--|
|                               |    |                           |    | Discount Rate<br>(6.00%) |    | ncrease<br>(7.00%) |  |
|                               |    |                           |    | (0.0070)                 |    | (1.0070)           |  |
| Net Pension Liability (Asset) | \$ | 1,439,117                 | \$ | 786,289                  | \$ | 216,831            |  |

*Pension plan fiduciary net position.* Detailed information about the Firefighter's Relief and Pension Plan's fiduciary net position is available in the combining statements beginning on page 102.

# 13. PENSION PLANS – Continued

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Firefighter's Relief and Pension Fund

For the year ended September 30, 2020, the Firefighter's Relief and Pension Fund recognized pension expense of \$(63,867). At September 30, 2020, the Fund reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | <br>ed Outflows<br>esources | Deferred Inflows<br>of Resources |   |  |
|---|-----------------------------|----------------------------------|---|--|
| Differences between expected and actual experience                                  | \$<br>-                     | \$                               | - |  |
| Net difference between projected and actual<br>earnings on pension plan investments | 443,141                     |                                  | - |  |
| Changes of assumptions  | <br>-                       |                                  | - |  |
| Total   | \$<br>443,141               | \$                               | - |  |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Firefighter's pension will be recognized in pension expense as follows:

| Year ended September 30: |               |
|--------------------------|---------------|
| 2021                     | \$<br>47,723  |
| 2022                     | 135,983       |
| 2023                     | 157,304       |
| 2024                     | 102,131       |
| Total                    | \$<br>443,141 |

# AGGREGATE PENSION PLAN INFORMATION

The aggregate amount of net pension liabilities, related deferred outflows or resources and deferred inflows of resources, and pension and pension expense for the City's defined benefit pension plans are as follows:

|                                | General Police<br>Employee Officers'<br>Retirement Plan Retirement Fund |    | Officers' | Firefighter's<br>Relief and<br>IndPension Fund |          |    | Totals     |
|--------------------------------|---|----|-----------|--|----------|----|------------|
| Net pension liability          | \$<br>11,623,579  | \$ | 2,999,588 | \$   | 786,289  | \$ | 15,409,456 |
| Deferred outflows of resources | -   |    | 1,182,278 |  | 443,141  |    | 1,625,419  |
| Deferred inflows of resources  | 1,706,657   |    | 1,880,569 |  | -        |    | 3,587,226  |
| Pension expense                | 162,772   |    | 544,486   |  | (63,867) |    | 643,391    |

YEAR ENDED SEPTEMBER 30, 2020

# 14. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN

## General Information about the Plan

*Plan Description.* Pursuant to Section 112.0801, Florida Statutes, the City is required to permit participation in the health insurance program by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. The other post employment benefits plan is a single employer defined benefit plan administered by the City. The plan is included as a trust fund in the City's financial statements and a separate report for the Plan is not available. The City, by policy, has elected to provide retirees with a subsidy. Members who leave employment with the City and begin to receive retirement benefits immediately are eligible to continue enrollment as retirees. Police officers must be age 55 with 10 years of service or any age with 25 years of service, or age 50 with 10 years of service for early retirement. General employee members must be age 65 with 5 years of service, or age 55 with 5 years of service for early retirement. Disabled members are eligible for the same benefit as other retirees. Retirees under all City pension Plans may also continue their life insurance benefit at a reduced level of \$20,000 prior to age 70 and \$10,000 after age 70.

In June 2017, the City established a qualifying OPEB trust and an OPEB Trust Committee to administer the Trust. The OPEB Trust Committee consists of the City Manager, Finance Director and Human Resources Director. In regards to governmental funds, net OPEB liabilities have been liquidated by the General Fund and Crestlawn Cemetery Fund.

**Benefits Provided.** To help pay for the medical coverage of retired employees, the City provides a subsidy through a Premium Assistance Program. The amount of the subsidy for general employees is 2.75% of the base plan premium per year of service; for police officers, the subsidy is 4% of the base plan premium per year of service. The Premium Assistance Program subsidy is available only for the retiree portion of the health insurance premium, although retirees may elect spouse and dependent coverage entirely at their own expense. Apart from this direct subsidy, a liability arises because the full premiums charged by the City's health insurance vendor are based on a blending of the experience among younger active employees and retired non-Medicare employees. Since retirees generally have higher costs, the City is actually subsidizing the cost of the retiree and dependent coverage even when retirees pay all or a significant portion of the blended premium. This is called the "implicit rate subsidy". Based on its policy, the City has assumed an obligation to pay for this implicit subsidy for the covered lifetimes of the current retirees and their dependents, as well as for the covered lifetimes of current employees after they retire in the future, and this significantly impacts the City's OPEB liability.

Effective January 1, 2015 it became mandatory for all retirees and dependents turning 65 after that date to enroll in Medicare Part B and change coverage to a Medicare Advantage plan to remain covered under the City's insurance program. Retirees who attained age 65 prior to January 1, 2015 were allowed to continue coverage under the core City plan and migration to a Medicare Advantage plan is optional for these members.

*Employees covered by benefit terms.* Membership of the Plan consisted of the following at October 1, 2019, the date of the latest actuarial valuation:

|                      | Number in<br>Plan |
|----------------------|-------------------|
| Active participants  | 306               |
| Retired participants | 238               |
|                      | 544               |

## 14. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN – Continued

**Contributions**. The City establishes the required annual contribution to the plan based on an actuarially determined contribution recommended by an independent actuary. The actuarially determined contribution is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. Actuarially determined contribution rates are calculated as of October 1, which is 12 months prior to the end of the fiscal year in which contributions are made and reported. The City has the authority to establish and amend the funding policy for its OPEB Plan.

## Net OPEB Liability

The City's net OPEB liability was measured as of September 30, 2020 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated October 1, 2019 and rolled forward to the September 30, 2020 measurement date.

Actuarial assumptions. The total OPEB liability in the October 1, 2019 valuation (rolled-forward to the measurement date of September 30, 2020) was determined using the following actuarial assumptions.

| Inflation                             | 2.5 %  |
|---------------------------------------|--|
| Salary Increases, including inflation | 3.75% to 6.50%, including inflation, varies based on service or age  |
| Investment Rate of Return             | 6.00%  |
| Healthcare Cost Trend Rates           | Trend starting 6.5% for 2020 and decreasing gradually to 3.99% ultimate trend rate - based on the Getzen Model |

Mortality rates were based on the adjusted Pub-2010 mortality tables with generational mortality improvements as used for Regular and Special Risk class members in the July 1, 2019 actuarial valuation of the Florida Retirement System (FRS). They are based on the results of a statewide experience study covering the period 2013-2018.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The following is the OPEB VantageTrust portfolio's target allocation of assets, as well as best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation:

| Asset Class      |       | Target<br>Allocation | • • • |           | _ |
|------------------|-------|----------------------|-------|-----------|---|
| Equities         |       | 54                   | %     | 7.5 - 8.5 | % |
| Fixed Income     |       | 34                   |       | 2.50      |   |
| Multi-Strategy * |       | 12                   |       | various   |   |
|                  | Total | 100                  | %     |           |   |

\* includes real estate investment trust (REIT's), convertible securities and derivative based strategies

# 14. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN – Continued

For fiscal year ended September 30, 2020, the annual rate of return on the plan investments, net of investment expenses, was 7.92%.

*Discount Rate.* The discount rate used to measure the total OPEB liability was 6.00%. The projection of cash flows used to determine the discount rate assumed that City would continue to fund the actuarially determined contribution. Based on this assumption, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Single Discount Rate of 6.00% was applied to all periods of projected benefit payments to determine the total OPEB liability.

## Changes in the Net OPEB Liability

|  | Increase (Decrease)            |             |                                |             |    |             |  |
|--|--------------------------------|-------------|--------------------------------|-------------|----|-------------|--|
|  | Total OPEB<br>Liability<br>(a) |             | Plan Fiduciary<br>Net Position |             | -  |             |  |
|  |                                | (0)         |                                |             |    | (u) - (b)   |  |
| Balances at 9/30/2019                              | \$                             | 33,128,365  | \$                             | 2,884,369   | \$ | 30,243,996  |  |
| Changes for the year:                              |                                |             |                                |             |    |             |  |
| Service cost                                       |                                | 598,599     |                                | -           |    | 598,599     |  |
| Interest   |                                | 1,981,623   |                                | -           |    | 1,981,623   |  |
| Differences between expected and actual experience |                                | 2,221,808   |                                | -           |    | 2,221,808   |  |
| Change in Benefit Terms                            |                                | -           |                                | -           |    | -           |  |
| Changes in assumptions and other inputs            |                                | (6,136,371) |                                | -           |    | (6,136,371) |  |
| Contributions - employer                           |                                | -           |                                | 1,957,905   |    | (1,957,905) |  |
| Contributions - employee                           |                                | -           |                                | -           |    | -           |  |
| Net investment income                              |                                | -           |                                | 250,536     |    | (250,536)   |  |
| Benefit payments                                   |                                | (1,399,838) |                                | (1,399,838) |    | -           |  |
| Administrative expenses                            |                                | -           |                                | -           |    | -           |  |
| Net Changes  |                                | (2,734,179) |                                | 808,603     |    | (3,542,782) |  |
| Balances at 9/30/2020                              | \$                             | 30,394,186  | \$                             | 3,692,972   | \$ | 26,701,214  |  |

The City's net OPEB liability is allocated to both the governmental activities and the business-type activities based on their share of the actual OPEB premium costs.

# 14. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN – Continued

For the fiscal year ending September 30, 2020, the net OPEB liability is allocated as follows:

|                                | Net OPEB Liability |            |  |  |
|--------------------------------|--------------------|------------|--|--|
| Governmental Activities        | \$                 | 21,152,996 |  |  |
| Business-Type Activities       |                    |            |  |  |
| Water & Sewer Fund             |                    | 3,826,684  |  |  |
| Airport Fund                   |                    | 289,936    |  |  |
| Marina Fund                    |                    | 80,050     |  |  |
| Solid Waste Fund               |                    | 1,351,548  |  |  |
| Total Business Type Activities |                    | 5,548,218  |  |  |
| Total Net OPEB Liability       | \$                 | 26,701,214 |  |  |

Sensitivity of the net OPEB liability to changes in the discount rate. The following presents the net OPEB liability of the OPEB plan, calculated using the discount rate of 6.00%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.00%) or 1-percentage-point higher (7.00%).

|                    |   | 1%                 |     | Current              |    | 1%                 |
|--------------------|---|--------------------|-----|----------------------|----|--------------------|
|                    |   | Decrease<br>(5.0%) | Dis | count Rate<br>(6.0%) |    | Increase<br>(7.0%) |
|                    | ¢ |                    | ¢   |                      | ¢  |                    |
| Net OPEB Liability | Φ | 30,647,515         | \$  | 26,701,214           | \$ | 23,424,307         |

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rate. The following presents the net OPEB liability of the OPEB plan, calculated using the same healthcare cost trend rate as employed in the most recent funding valuation as well as what the net pension liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher.

|                    | <br>1%<br>Decrease | Current Healthcare<br>Cost Trend Rate |            | 1%<br>Increase |            |
|--------------------|--------------------|---------------------------------------|------------|----------------|------------|
| Net OPEB Liability | \$<br>23,085,104   | \$                                    | 26,701,214 | \$             | 31,123,703 |

*OPEB plan fiduciary net position*. Detailed information about the OPEB Plan fiduciary net position is available in the combining statements beginning on page 102.

# 14. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN – Continued

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2020, the OPEB plan recognized total OPEB expense of \$1,439,298. The City's OPEB expense is allocated to both the governmental activities and the business-type activities based on their share of the actual OPEB premium costs. For the fiscal year ending September 30, 2020, the OPEB expense is allocated as follows:

|                                | 0  | PEB Expense |
|--------------------------------|----|-------------|
| Governmental Activities        | \$ | 1,117,393   |
| Business-Type Activities       |    |             |
| Water & Sewer Fund             |    | 232,936     |
| Airport Fund                   |    | 13,683      |
| Marina Fund                    |    | 11,677      |
| Solid Waste Fund               |    | 63,609      |
| Total Business Type Activities |    | 321,905     |
| Total OPEB Expense             | \$ | 1,439,298   |

At September 30, 2020, the OPEB plan reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|   | <br>red Outflows<br>Resources | Deferred Inflov<br>of Resources |           |  |
|---|-------------------------------|---------------------------------|-----------|--|
| Differences between expected and actual experience                                  | \$<br>1,768,378               | \$                              | 1,019,517 |  |
| Net difference between projected and actual<br>earnings on pension plan investments | -                             |                                 | 24,866    |  |
| Changes of assumptions  | <br>591,079                   |                                 | 4,884,050 |  |
| Total   | \$<br>2,359,457               | \$                              | 5,928,433 |  |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Year ended September 30: |                   |
|--------------------------|-------------------|
| 2021                     | \$<br>(951,120)   |
| 2022                     | (951,120)         |
| 2023                     | (935,590)         |
| 2024                     | <br>(731,146)     |
| Total                    | \$<br>(3,568,976) |

NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2020

| Combining Statement of Fiduciary Net Position<br>Pension and Other Post Employment Benefits (OPEB) Trust Funds |                                 |               |                       |              |                |  |  |
|--|---------------------------------|---------------|-----------------------|--------------|----------------|--|--|
|  | Employee Officers' Relief and T |               | OPEB<br>Trust<br>Fund | Totals       |                |  |  |
| Assets   |                                 |               |                       |              |                |  |  |
| Cash and cash equivalents  | \$-                             | \$ 303        | \$-                   | \$-          | \$ 303         |  |  |
| Accrued interest receivable  | -                               | 65,643        | 7,234                 | -            | 72,877         |  |  |
| Other receivables  | 667                             | 15,178        | -                     | -            | 15,845         |  |  |
| Investments, at fair value   |                                 |               |                       |              |                |  |  |
| Money market mutual funds  | -                               | 838,527       | 633,478               | -            | 1,472,005      |  |  |
| Mutual fund investments  | 99,282,581                      | 1,941,698     | 686,842               | 3,692,972    | 105,604,093    |  |  |
| Corporate stocks   | -                               | 27,514,737    | 3,726,242             | -            | 31,240,979     |  |  |
| Corporate bonds  | -                               | 7,849,551     | 207,655               | -            | 8,057,206      |  |  |
| Treasury and agency bonds & notes:   |                                 |               |                       |              |                |  |  |
| U.S. Treasury bonds & notes  | -                               | 1,117,158     | -                     | -            | 1,117,158      |  |  |
| Federal instrumentalities  | -                               | 4,567,951     | -                     | -            | 4,567,951      |  |  |
| Mortgage/asset backed securities   | -                               | 141,804       | 529,302               | -            | 671,106        |  |  |
| Real estate  | -                               | 3,901,582     | 1,153,860             | -            | 5,055,442      |  |  |
| Municipal bonds & notes  |                                 |               | 111,280               |              | 111,280        |  |  |
| Total investments, at fair value   | 99,282,581                      | 47,873,008    | 7,048,659             | 3,692,972    | 157,897,220    |  |  |
| Total assets   | 99,283,248                      | 47,954,132    | 7,055,893             | 3,692,972    | 157,986,245    |  |  |
| Liabilities  |                                 |               |                       |              |                |  |  |
| Prepaid employer contribution  | -                               | 33,358        | -                     | -            | 33,358         |  |  |
| Refunds payable  | -                               | 6,042         | -                     | -            | 6,042          |  |  |
| Expenses payable   | 40,000                          | 64,051        | 7,703                 |              | 111,754        |  |  |
| Total liabilities  | 40,000                          | 103,451       | 7,703                 |              | 151,154        |  |  |
| <b>Net position</b><br>Restricted for pension and<br>OPEB benefits   | \$ 99,243,248                   | \$ 47,850,681 | \$ 7,048,190          | \$ 3,692,972 | \$ 157,835,091 |  |  |

# NOTES TO THE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2020

| Combining Statement of Changes in Fiduciary Net Position<br>Pension and Other Post Employment Benefits (OPEB) Trust Funds |                                |                                |  |                       |                |  |
|---|--------------------------------|--------------------------------|--|-----------------------|----------------|--|
|   | General<br>Employee<br>Pension | Police<br>Officers'<br>Pension | Firefighter's<br>Relief and<br>Pension | OPEB<br>Trust<br>Fund | Totals         |  |
| Additions   |                                |                                |  |                       |                |  |
| Contributions:  |                                |                                |  |                       |                |  |
| Employer  | \$ 3,069,174                   | \$ 765,548                     | \$ 100,007                             | \$ 1,957,905          | \$ 5,892,634   |  |
| Employee  | -                              | 226,427                        | -                                      | -                     | 226,427        |  |
| State   | -                              | 291,898                        | 141,264                                |                       | 433,162        |  |
| Total contributions   | 3,069,174                      | 1,283,873                      | 241,271                                | 1,957,905             | 6,552,223      |  |
|   |                                |                                |  |                       |                |  |
| Investment earnings   |                                |                                |  |                       |                |  |
| Interest and dividends  | 2,264,843                      | 869,612                        | 204,762                                | -                     | 3,339,217      |  |
| Net appreciation in fair value  |                                |                                |  |                       |                |  |
| of investments  | 5,838,928                      | 5,460,069                      | (207,814)                              | 253,871               | 11,345,054     |  |
| Total investment income   | 8,103,771                      | 6,329,681                      | (3,052)                                | 253,871               | 14,684,271     |  |
| Investment expense  | (493,182)                      | (323,034)                      | (65,557)                               | (3,335)               | (885,108)      |  |
| Net investment income   | 7,610,589                      | 6,006,647                      | (68,609)                               | 250,536               | 13,799,163     |  |
| Total additions   | 10,679,763                     | 7,290,520                      | 172,662                                | 2,208,441             | 20,351,386     |  |
| Deductions  |                                |                                |  |                       |                |  |
| Benefit payments  | 7,780,696                      | 2,296,315                      | 727,877                                | 1,399,838             | 12,204,726     |  |
| DROP plan benefits  | 7,700,030                      | 723,908                        | 121,011                                | 1,000,000             | 723,908        |  |
| Refunds of contributions  | 8,640                          | 14,561                         |  |                       | 23,201         |  |
| Administrative expenses   | 72,977                         | 102,391                        | 14,782                                 |                       | 190,150        |  |
| Administrative expenses   | 12,011                         | 102,001                        | 14,702                                 |                       | 100,100        |  |
| Total deductions  | 7,862,313                      | 3,137,175                      | 742,659                                | 1,399,838             | 13,141,985     |  |
| Change in net position  | 2,817,450                      | 4,153,345                      | (569,997)                              | 808,603               | 7,209,401      |  |
| Net position restricted for pension<br>and OPEB benefits, beginning   | 96,425,798                     | 43,697,336                     | 7,618,187                              | 2,884,369             | 150,625,690    |  |
| and of LD bononts, beginning  | 00,-120,100                    | -0,007,000                     | 7,010,107                              | 2,007,003             | 100,020,000    |  |
| Net position restricted for pension   |                                |                                |  |                       |                |  |
| and OPEB benefits, ending   | \$ 99,243,248                  | \$ 47,850,681                  | \$ 7,048,190                           | \$ 3,692,972          | \$ 157,835,091 |  |

YEAR ENDED SEPTEMBER 30, 2020

## 15. DEFERRED COMPENSATION PLAN

The City offers a deferred compensation plan to its employees in addition to the pension plans. Participation is optional. The City has adopted the provisions of IRS code Section 457(g) and GASB Statement No. 32 *"Accounting and Financial Reporting for IRS Code Section 457 Deferred Compensation Plans"*. Under these provisions, all assets and income of the plan are held in trust for the exclusive benefit of participants. Accordingly, the assets and liabilities of the plan are not reported within the City's financial statements.

## 16. FUND BALANCES - GOVERNMENTAL FUNDS

In accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the City classifies fund balances based primarily on the extent to which it is bound to observe the constraints imposed upon the use of the resources reported in governmental funds. Detailed information on fund balances of governmental funds is as follows:

|   | General Fund  | General<br>Government<br>Capital &<br>Construction | Nonmajor<br>Governmental<br>Funds | Total         |
|---|---------------|--|-----------------------------------|---------------|
| Nonspendable:                                 |               |  |                                   |               |
| Inventory                                     | \$ 112,412    | \$-  | \$-                               | \$ 112,412    |
| Prepaid items                                 | 34,504        |  |                                   | 34,504        |
|   | 146,916       |  |                                   | 146,916       |
| Restricted:                                   |               |  |                                   |               |
| General Government                            | 111,269       | -  | -                                 | 111,269       |
| Public Safety                                 | -             | -  | 104,594                           | 104,594       |
| Culture & Recreation                          | -             | -  | 877,063                           | 877,063       |
| Physical Environment                          |               | 677,082  | 2,028,082                         | 2,705,164     |
|   | 111,269       | 677,082  | 3,009,739                         | 3,798,090     |
| Committed:                                    |               |  |                                   |               |
| Physical Environment                          | 118,327       | -  | -                                 | 118,327       |
| Unfunded Pension Liability Reserve            | 12,501,492    | -  | -                                 | 12,501,492    |
| Other Post Employment Benefits (OPEB) Reserve | 8,932,691     | -  | -                                 | 8,932,691     |
| Capital and Infrastructure Reserve            | 21,000,000    | -  | -                                 | 21,000,000    |
| Emergency (Disaster) Reserve                  | 5,000,000     |  |                                   | 5,000,000     |
|   | 47,552,510    |  |                                   | 47,552,510    |
| Assigned                                      | 1,500,000     | 4,143,185  | -                                 | 5,643,185     |
| Unassigned                                    | 15,614,516    |  |                                   | 15,614,516    |
| Total fund balances - governmental funds      | \$ 64,925,211 | \$ 4,820,267                                       | \$ 3,009,739                      | \$ 72,755,217 |

The restricted funds for public safety are for law enforcement education and confiscated property. The restricted culture and recreation funds are monies from private donations which were designated by the donors for capital improvements and maintenance for City recreation facilities. The funds restricted for physical environment are primarily sales tax revenues (and associated interest earnings) limited by Florida Statutes to expenditures for capital equipment and improvements and associated debt service. This category also includes ad valorem tax increment revenues restricted for capital improvements in the Historic Downtown economic development zone.

YEAR ENDED SEPTEMBER 30, 2020

## 16. FUND BALANCES – GOVERNMENTAL FUNDS (continued)

The following are the purposes of the General Fund committed reserves, in accordance with the City's adopted General Fund fund balance policy (Resolution 2019-21):

- The Unfunded Pension Liability Reserve is set aside for annual payments of the General Fund's portion of the actuarially determined contribution for the General Employee Retirement Plan.
- The Other Post Employment Benefits (OPEB) reserve is used annually for payment of the City's OPEB obligations for former electric utility employees.
- The Capital and Infrastructure Reserve is available for capital projects and infrastructure upgrades as appropriated by City Council in future budgets.
- The emergency (disaster) reserves are designated for expenditures in the event of an emergency, primarily tropical storms and hurricanes.

The remaining committed General Fund balances are for tree planting and replacement per various City resolutions and ordinances.

The assigned fund balance in the General Fund represents the amount appropriated to balance the budget in the subsequent fiscal year. The assigned fund balance in the General Government Capital and Construction Fund is proceeds from property sales assigned by City Council budget action for capital expenditures.

## **17. NET INVESTMENT IN CAPITAL ASSETS**

The composition of net investment in capital assets is as follows as of September 30, 2020:

|  | Go | overnmental<br>Activities | В  | usiness-type<br>Activities |
|--|----|---------------------------|----|----------------------------|
| Capital assets:  |    |                           |    |                            |
| Capital assets not being depreciated                         | \$ | 7,326,148                 | \$ | 9,648,127                  |
| Capital assets being depreciated, net                        |    | 30,820,706                |    | 101,297,909                |
|  |    | 38,146,854                |    | 110,946,036                |
| Related debt:  |    |                           |    |                            |
| Contracts payable (retainage)<br>Total bonds, notes payable, |    | 112,813                   |    | 71,869                     |
| and capital lease-purchases                                  |    | 2,049,057                 |    | 9,259,757                  |
| Net investment in capital assets                             | \$ | 35,984,984                | \$ | 101,614,410                |

## **18. COMMITMENTS AND CONTINGENCIES**

### **Construction Commitments**

The City has the following construction commitments with contractors as of September 30, 2020:

| Fund              | Contractor/Project Description      | Project Description                    | Contract<br>Amount | Paid to Date | Retainage<br>Payable | alance to<br>mpletion |
|-------------------|-------------------------------------|--|--------------------|--------------|----------------------|-----------------------|
| Governmental Acti | vities                              |  |                    |              |                      |                       |
|                   | Barth Construction Inc.             | VBPD Roof Replacement & Window Upgrade | \$<br>1,118,429    | \$ 1,001,059 | \$ 111,229           | \$<br>6,141           |
|                   | Barth Construction Inc.             | VBPD Covered Parking                   | <br>38,000         | 14,254       | 1,584                | 22,162                |
|                   |                                     | Total Governmental                     | 1,156,429          | 1,015,313    | 112,813              | 28,303                |
| Business-Type Act | tivities                            |  |                    |              |                      |                       |
| Municipal Airport | A Great Fence                       | Airfield Security Improvements         | \$<br>422,577      | \$ 338,159   | \$ 37,573            | \$<br>46,845          |
|                   | DG Investment Intermediate Holdings | Airfield Security Improvements         | <br>409,120        | 308,664      | 34,296               | 66,160                |
|                   |                                     | Total Business-Type                    | 831,697            | 646,823      | 71,869               | 113,005               |
|                   |                                     | TOTAL                                  | \$<br>1,988,126    | \$ 1,662,136 | \$ 184,682           | \$<br>141,308         |

### Litigation

In the normal course of its activities, the City has become a party in various legal actions, including property tax assessment appeals. Management of the City is of the opinion that the outcome of such actions will not have a material effect on the financial position of the City and, therefore, has not reflected loss reserves in the financial statements.

### Grants

*Hurricane Matthew.* In October 2016, the City of Vero Beach was impacted by Hurricane Matthew and experienced significant costs associated with emergency protective measures, restoration of electric utility services, post-storm debris removal and damage to City infrastructure. On October 8, 2016 there was a Federal Major Disaster declaration that made the City eligible for Federal and State public assistance funding to reimburse a share of the eligible project costs associated with this storm. In January 2017, the City Council approved a Public Assistance State Agreement for Hurricane Matthew (FEMA-4283-DR-FL), which enabled the City to apply for and receive public assistance funding. Through March 2021, the City has submitted Project Worksheets (PWs) totaling \$3,483.510. Of this total amount, \$3,483,510 was obligated by the Federal Emergency Management Agency (FEMA) prior to September 30, 2020, which has been recognized on the financial statements. The City has received \$ 2,913,357 in funding to date.

*Hurricane Irma.* In September 2017, the City of Vero Beach was hit by Hurricane Irma and again experienced significant expenses for storm preparedness, emergency response, electric utility restoration, debris removal and damage to City facilities. On September 20, 2017 there was a Federal Major Disaster making the City eligible for Federal and State public assistance funding to reimburse a share of the eligible program costs associated with this storm. In April 2019, the City Council approved a Public Assistance State Agreement for Hurricane Irma (FEMA-4337-DR-FL), which enabled the City to apply for and receive public assistance funding. Through March 2021, the City has submitted Project Worksheets (PWs) totaling \$3,310,318. Of this total amount, \$1.373,913 was obligated by the Federal Emergency Management Agency (FEMA) prior to September 30, 2020, which has been recognized on the financial statements. The City has received \$1,269,536 in funding to date.

*Hurricane Dorian.* In late August 2019, the City of Vero Beach was part of an emergency declaration due to Hurricane Dorian. Although the impact to the City from this storm was minimal, the City is eligible to recover costs

YEAR ENDED SEPTEMBER 30, 2020

## 18. COMMITMENTS AND CONTINGENCIES – Continued

for pre-impact protective actions and sand replacement for beach erosion. On October 21, 2019 there was a Federal Major Disaster making the City eligible for Federal and State public assistance funding to reimburse a share of the eligible program costs associated with this storm. In April 2020, the City Council approved a Public Assistance State Agreement for Hurricane Irma (FEMA-4468-DR-FL) which enabled the City to apply for and receive public assistance funding. Through March 2021, the City has submitted Project Worksheets (PWs) totaling \$183,193. Of this total amount, \$111,800 was obligated by the Federal Emergency Management Agency (FEMA) prior to September 30, 2020, which has been recognized on the financial statements. The City has received \$152,661 in funding to date.

## COVID-19

During 2020 an outbreak of a novel strain of coronavirus ("COVID-19") emerged globally. As a result of the spread of COVID-19, economic uncertainties have arisen that could negatively impact the City's revenue and operations for an indeterminable time period. Other financial impacts could occur that are unknown at this time.

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REQUIRED SUPPLEMENTARY INFORMATION

YEAR ENDED SEPTEMBER 30, 2020

# Schedule of Changes in Net Pension Liability and Related Ratios – General Employee Retirement Plan Last Ten Fiscal Years

|   |    | 2020             |    | 2019                       |    | 2018             |    | 2017             |    | 2016                     |    | 2015               |    | 2014                 |
|---|----|------------------|----|----------------------------|----|------------------|----|------------------|----|--------------------------|----|--------------------|----|----------------------|
| Total pension liability   |    |                  |    |                            |    |                  |    |                  |    |                          |    |                    |    |                      |
| Service cost  | \$ | 324,630          | \$ | 468,239                    | \$ | 510,973          | \$ | 557,046          | \$ | 689,965                  | \$ | 1,455,560          | \$ | 1,525,171            |
| Interest  |    | 7,021,159        |    | 6,953,167                  |    | 6,960,909        |    | 6,853,564        |    | 6,546,450                |    | 7,466,958          |    | 7,257,316            |
| Change of benefit terms   |    | -                |    | -                          |    | -                |    | -                |    | -                        |    | (1,270,795)        |    | -                    |
| Differences between expected and actual experience                                    |    | (277,492)        |    | 3,324,807                  |    | (334,153)        |    | 1,132,034        |    | 358,687                  |    | 2,986,908          |    | -                    |
| Changes of assumptions<br>Benefit payments (including refunds of member contributions |    | -<br>(7,789,336) |    | (1,933,292)<br>(7,457,236) |    | -<br>(6,970,975) |    | -<br>(6,719,219) |    | 3,151,956<br>(6,439,345) |    | -<br>(6,104,373)   |    | -<br>(6,050,479)     |
| Net change in total pension liability   |    | (721,039)        |    | 1,355,685                  |    | 166.754          |    | 1.823.425        |    | 4.307.713                |    | 4.534.258          |    | 2,732,008            |
| Net change in total pension hability  |    | (721,039)        |    | 1,555,065                  |    | 100,734          |    | 1,023,423        |    | 4,307,713                |    | 4,004,200          |    | 2,732,000            |
| Total pension liability - beginning   |    | 111,587,866      |    | 110,232,181                |    | 110,065,427      |    | 108,242,002      |    | 103,934,289              |    | 99,400,031         |    | 96,668,023           |
| Total pension liability - ending (a)  | \$ | 110,866,827      | \$ | 111,587,866                | \$ | 110,232,181      | \$ | 110,065,427      | \$ | 108,242,002              | \$ | 103,934,289        | \$ | 99,400,031           |
|   |    |                  |    |                            |    |                  |    |                  |    |                          |    |                    |    | _                    |
| Plan fiduciary net position   | •  | 0 000 171        | •  | 40,000,000                 | •  | 4 077 040        | •  | 4 400 005        | •  | 4 074 077                | •  | 4 000 005          | •  | 4 070 070            |
| Contributions - employer  | \$ | 3,069,174        | \$ | 12,002,990                 | \$ | 4,377,313        | \$ | 4,499,935        | \$ | 4,274,277                | \$ | 4,889,995          | \$ | 4,972,378            |
| Contributions - employee<br>Net investment income                                     |    | -<br>7,610,589   |    | -<br>4,106,761             |    | -<br>6,963,235   |    | -<br>8,865,531   |    | -<br>7,205,701           |    | 373,250<br>859,603 |    | 461,199<br>6,975,362 |
| Benefit payments (including refunds of member contributions                           |    | (7,789,336)      |    | (7,457,236)                |    | (6,970,975)      |    | (6,719,219)      |    | (6,439,345)              |    | (6,104,373)        |    | (6,050,479)          |
| Administrative expense  |    | (72,977)         |    | (7,437,230) (89,490)       |    | (0,970,973)      |    | (0,719,219)      |    | (0,439,343)<br>(20,457)  |    | (32,265)           |    | (0,030,479)          |
| Other   |    | (12,311)         |    | (03,430)                   |    | (73,130)         |    | 14,461           |    | (20,407)                 |    | (32,203)           |    | · · ·                |
| Net change in plan fiduciary net position   |    | 2,817,450        |    | 8,563,025                  |    | 4,296,435        |    | 6,633,606        |    | 5,020,176                |    | (13,790)           |    | 6,358,460            |
|   |    | _,,              |    | -,,                        |    | .,,              |    | -,,              |    | -,,                      |    | (,)                |    | -,,                  |
| Plan fiduciary net position - beginning   |    | 96,425,798       |    | 87,862,773                 |    | 83,566,338       |    | 76,932,732       |    | 71,912,556               |    | 71,926,346         |    | 65,567,886           |
| Plan fiduciary net position - ending (b)  | \$ | 99,243,248       | \$ | 96,425,798                 | \$ | 87,862,773       | \$ | 83,566,338       | \$ | 76,932,732               | \$ | 71,912,556         | \$ | 71,926,346           |
| City's net pension liability - ending (a) - (b)                                       | \$ | 11,623,579       | \$ | 15,162,068                 | \$ | 22,369,408       | \$ | 26,499,089       | \$ | 31,309,270               | \$ | 32,021,733         | \$ | 27,473,685           |
|   |    |                  |    |                            |    |                  |    |                  |    |                          |    |                    |    |                      |
| Plan fiduciary net position as a percentage of the total<br>pension liability         |    | 89.52%           |    | 86.41%                     |    | 79.71%           |    | 75.92%           |    | 71.07%                   |    | 69.19%             |    | 72.36%               |
| Covered payroll   | \$ | -                | \$ | -                          | \$ | -                | \$ | -                | \$ | -                        | \$ | 15,456,663         | \$ | 15,704,293           |
| City's net pension liability as percentage of covered employee payroll                |    | N/A              |    | N/A                        |    | N/A              |    | N/A              |    | N/A                      |    | 207.2%             |    | 174.9%               |

#### Notes to Schedule:

Employer Contributions. For 2019, the employer contribution included both the actuarially determined contribution of \$4,278,984 and an excess contribution of \$7,724,006 from the proceeds of the sale of the Electric Utility to Florida Power & Light

Benefit changes. The pension plan was frozen as of June 30, 2015, with no future service accruals and no new entrants. As a result there are no employee contributions or covered employee payroll amounts for fiscal year ended 9/30/16.

Change of assumptions. For 2019 and 2016, the mortality rates were updated in accordance with Florida Statue Section 112.63(f)

Information is not available for years preceding fiscal year 2014.

YEAR ENDED SEPTEMBER 30, 2020

# Schedule of Changes in Net Pension Liability and Related Ratios – Police Officers' Retirement Fund Last Ten Fiscal Years

|  |          | 2020        |    | 2019        |    | 2018        |    | 2017        |    | 2016        |    | 2015        |    | 2014        |
|--|----------|-------------|----|-------------|----|-------------|----|-------------|----|-------------|----|-------------|----|-------------|
| Total pension liability  |          |             |    |             |    |             |    |             |    |             |    |             |    |             |
| Service cost   | \$       | 570,050     | \$ | 605,715     | \$ | 637,288     | \$ | 575,896     | \$ | 543,187     | \$ | 550,357     | \$ | 478,211     |
| Interest   |          | 3,621,631   |    | 3,525,391   |    | 3,416,827   |    | 3,264,313   |    | 3,086,536   |    | 3,009,258   |    | 2,881,001   |
| Change of benefit terms  |          | -           |    | -           |    | -           |    | -           |    | -           |    | -           |    | 118,425     |
| Differences between expected and actual experience                         |          | 291,454     |    | 49,124      |    | (149,084)   |    | 133,676     |    | 26,221      |    | (642,610)   |    | 96,146      |
| Changes of assumptions   |          | 1,112,988   |    | -           |    | 495,820     |    | 1,274       |    | 710,848     |    | 44,151      |    | 41,761      |
| Benefit payments (including refunds of member contributions                | <u> </u> | (3,034,784) |    | (2,738,251) |    | (2,087,518) |    | (2,063,153) |    | (2,141,125) |    | (1,793,418) |    | (2,248,284) |
| Net change in total pension liability                                      |          | 2,561,339   |    | 1,441,979   |    | 2,313,333   |    | 1,912,006   |    | 2,225,667   |    | 1,167,738   |    | 1,367,260   |
| Total pension liability - beginning  |          | 48,288,930  |    | 46,846,951  |    | 44,533,618  |    | 42,621,612  |    | 40,395,945  |    | 39,228,207  |    | 37,860,947  |
| Total pension liability - ending (a)                                       | \$       | 50,850,269  | \$ | 48,288,930  | \$ | 46,846,951  | \$ | 44,533,618  | \$ | 42,621,612  | \$ | 40,395,945  | \$ | 39,228,207  |
| Plan fiduciary net position  |          |             |    |             |    |             |    |             |    |             |    |             |    |             |
| Contributions - employer   | \$       | 765.548     | \$ | 788,992     | \$ | 773,856     | \$ | 756,381     | \$ | 853,491     | \$ | 852.721     | \$ | 869,837     |
| Contributions - State  | •        | 291,898     | •  | 280,231     | •  | 258,540     | •  | 241,345     | +  | 252,594     | +  | 228,139     | *  | 233,451     |
| Contributions - employee   |          | 226,427     |    | 212,777     |    | 213,729     |    | 208,521     |    | 191,664     |    | 191,782     |    | 167,975     |
| Net investment income  |          | 6,006,647   |    | 1,563,321   |    | 4,119,480   |    | 4,336,908   |    | 2,915,646   |    | 385,598     |    | 3,088,757   |
| Benefit payments (including refunds of member contributions                | (        | (3,034,784) |    | (2,738,251) |    | (2,087,518) |    | (2,063,153) |    | (2,141,125) |    | (1,793,418) |    | (2,248,284) |
| Administrative expense   |          | (102,391)   |    | (91,872)    |    | (135,607)   |    | (116,981)   |    | (107,071)   |    | (86,344)    |    | (86,354)    |
| Net change in plan fiduciary net position                                  |          | 4,153,345   |    | 15,198      |    | 3,142,480   |    | 3,363,021   |    | 1,965,199   |    | (221,522)   |    | 2,025,382   |
| Plan fiduciary net position - beginning                                    |          | 43,697,336  |    | 43,682,138  |    | 40,539,658  |    | 37,176,637  |    | 35,211,438  |    | 35,432,960  |    | 33,407,578  |
| Plan fiduciary net position - ending (b)                                   | \$       | 47,850,681  | \$ | 43,697,336  | \$ | 43,682,138  | \$ | 40,539,658  | \$ | 37,176,637  | \$ | 35,211,438  | \$ | 35,432,960  |
| City's net pension liability - ending (a) - (b)                            | \$       | 2,999,588   | \$ | 4,591,594   | \$ | 3,164,813   | \$ | 3,993,960   | \$ | 5,444,975   | \$ | 5,184,507   | \$ | 3,795,247   |
| Plan fiduciary net position as a percentage of the total pension liability |          | 94.10%      |    | 90.49%      |    | 93.24%      |    | 91.03%      |    | 87.22%      |    | 87.17%      |    | 90.33%      |
| Covered payroll  | \$       | 3,543,511   | \$ | 3,363,227   | \$ | 3,259,812   | \$ | 3,261,894   | \$ | 3,169,645   | \$ | 2,938,951   | \$ | 2,899,869   |
| City's net pension liability as percentage of<br>covered payroll           |          | 84.7%       |    | 136.5%      |    | 97.1%       |    | 122.4%      |    | 171.8%      |    | 176.4%      |    | 130.9%      |

#### Notes to Schedule:

Benefit changes. In 2014, the valuation was adjusted for the fact that leave payouts are not capped for pension purposes.

Change of assumptions. The net assumed return was revised at October 1, 2020 to 7.55%. For measurement date 9/30/2020, as mandated by Florida Law, the assumed rates of mortality were changed to the rates used in the July 1, 2019 Florida Retirement System (FRS) valuation report for special risk employees, with appropriate adjustments based on plan demographics

Information is not available for years preceding fiscal year 2014.

YEAR ENDED SEPTEMBER 30, 2020

# Schedule of Changes in Net Pension Liability and Related Ratios – Firefighter's Relief and Pension Fund Last Ten Fiscal Years

|   |    | 2020      |    | 2019      |    | 2018      |    | 2017      |    | 2016      |    | 2015      |    | 2014      |
|---|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|
| Total pension liability   |    |           |    |           |    |           |    |           |    |           |    |           |    |           |
| Service cost  | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         |
| Interest  |    | 470,078   |    | 475,071   |    | 480,914   |    | 460,574   |    | 503,480   |    | 515,130   |    | 529,277   |
| Change of benefit terms   |    | -         |    | -         |    | -         |    | -         |    | -         |    | -         |    | -         |
| Differences between expected and actual experience                            |    | (106,292) |    | 176,997   |    | 164,840   |    | 147,994   |    | (321,469) |    | 168,392   |    | -         |
| Changes of assumptions  |    | -         |    | -         |    | -         |    | 466,714   |    | 160,377   |    | 164,475   |    | -         |
| Benefit payments (including refunds of member contributions                   |    | (727,877) |    | (742,693) |    | (743,573) |    | (728,993) |    | (714,699) |    | (720,087) |    | (773,744) |
| Net change in total pension liability   |    | (364,091) |    | (90,625)  |    | (97,819)  |    | 346,289   |    | (372,311) |    | 127,910   |    | (244,467) |
| Total pension liability - beginning   |    | 8,198,570 |    | 8,289,195 |    | 8,387,014 |    | 8,040,725 |    | 8,413,036 |    | 8,285,126 |    | 8,529,593 |
| Total pension liability - ending (a)  | \$ | 7,834,479 | \$ | 8,198,570 | \$ | 8,289,195 | \$ | 8,387,014 | \$ | 8,040,725 | \$ | 8,413,036 | \$ | 8,285,126 |
| Plan fiduciary net position   |    |           |    |           |    |           |    |           |    |           |    |           |    |           |
| Contributions - employer  | \$ | 100.007   | \$ | 121,788   | \$ | 146,657   | \$ | 84.119    | \$ | 104,007   | \$ | 65.751    | \$ | 42,311    |
| Contributions - State   | Ψ  | 141.264   | Ψ  | 138.674   | Ψ  | 138.704   | Ψ  | 183,499   | Ψ  | 225,939   | Ψ  | 271.303   | Ψ  | 296,198   |
| Net investment income   |    | (68,609)  |    | 185,191   |    | 563,174   |    | 873,992   |    | 676,519   |    | 84,490    |    | 702,893   |
| Benefit payments (including refunds of member contributions                   |    | (727,877) |    | (742,693) |    | (743,573) |    | (728,993) |    | (714,699) |    | (720,087) |    | (773,744) |
| Administrative expense  |    | (14,782)  |    | (20,425)  |    | (15,720)  |    | (16,663)  |    | (18,271)  |    | (17,351)  |    | (8,167)   |
| Net change in plan fiduciary net position                                     |    | (569,997) |    | (317,465) |    | 89,242    |    | 395,954   |    | 273,495   |    | (315,894) |    | 259,491   |
| Plan fiduciary net position - beginning                                       |    | 7,618,187 |    | 7,935,652 |    | 7,846,410 |    | 7,450,456 |    | 7,176,961 |    | 7,492,855 |    | 7,233,364 |
| Plan fiduciary net position - ending (b)                                      | \$ | 7,048,190 | \$ | 7,618,187 | \$ | 7,935,652 | \$ | 7,846,410 | \$ | 7,450,456 | \$ | 7,176,961 | \$ | 7,492,855 |
| City's net pension liability - ending (a) - (b)                               | \$ | 786,289   | \$ | 580,383   | \$ | 353,543   | \$ | 540,604   | \$ | 590,269   | \$ | 1,236,075 | \$ | 792,271   |
|   |    |           |    |           |    |           |    |           |    |           |    |           |    |           |
| Plan fiduciary net position as a percentage of the total<br>pension liability |    | 89.96%    |    | 92.92%    |    | 95.73%    |    | 93.55%    |    | 92.66%    |    | 85.31%    |    | 90.44%    |
| Covered payroll   | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         |
| City's net pension liability as percentage of<br>covered payroll              |    | N/A       |

#### Notes to Schedule:

Benefit changes. There have been no changes in benefit provisions since GASB 68 implementation.

Change of assumptions. In the October 1, 2019 valuation the mortality assumption was updated to match those used by the Florida Retirement System (FRS) for the Special Risk class in its July 1, 2019 actuarial valuation report in accordance with Florida Statutes.

## YEAR ENDED SEPTEMBER 30, 2020

# Schedule of Employer Contributions – General Employee Retirement Plan Last Ten Fiscal Years

| Year Ending September 30,   |    | 2020      |    | 2019     |     |    | 2018 2017 2016 2 |   | 2015     |      | 2014 | 2013      |    |            | 2012 |            | 2011 |            |    |            |    |            |
|---|----|-----------|----|----------|-----|----|------------------|---|----------|------|------|-----------|----|------------|------|------------|------|------------|----|------------|----|------------|
| Actuarially determined contribution                                     | \$ | 3,069,174 | ¢  | 4.278.98 | 94  | \$ | 4,377,313        |   | \$ 4,499 | 025  | ¢    | 4,274,277 | ¢  | 4,889,995  | ¢    | 4,972,378  | \$   | 4,641,428  | ¢  | 4,153,621  | \$ | 4,115,761  |
| Actuality determined contribution                                       | φ  | 3,009,174 | \$ | 4,270,90 | 04  | φ  | 4,377,313        |   | ¢ 4,499  | ,930 | φ    | 4,214,211 | φ  | 4,009,995  | φ    | 4,972,370  | φ    | 4,041,420  | \$ | 4,155,021  | φ  | 4,115,701  |
| Contributions in relation to the actuarially<br>determined contribution |    | 3,069,174 |    | 12,002,9 | 90  |    | 4,377,313        |   | 4,499    | ,935 |      | 4,274,277 |    | 4,889,995  |      | 4,972,378  |      | 4,641,428  |    | 4,153,621  |    | 4,115,761  |
| Contribution deficiency (excess)  | \$ | -         | \$ | (7,724,0 | 06) | \$ | -                | S | \$       | -    | \$   | -         | \$ | -          | \$   | -          | \$   | -          | \$ | -          | \$ | -          |
| Covered payroll   | \$ | -         | \$ |          | -   | \$ | -                |   | 6        | -    | \$   | _         | \$ | 15.704.293 | \$   | 16.224.526 | \$   | 17.094.905 | \$ | 18.830.488 | \$ | 19,305,268 |
| eerer a pajien  | Ŷ  |           | Ŷ  |          |     | Ť  |                  |   | -        |      | Ť    |           | Ŷ  | 10,101,200 | Ŷ    |            | Ŷ    | 11,001,000 | Ŷ  | 10,000,100 | Ŷ  | 10,000,200 |
| Contributions as a percentage of covered<br>payroll                     |    | N/A       |    | N/A      |     |    | N/A              |   | N/A      |      |      | N/A       |    | 31.14%     |      | 30.65%     |      | 27.15%     |    | 22.06%     |    | 21.32%     |

#### Notes to Schedule

Valuation Date:

Actuarially determined contributions is calculated using an October valuation date as of the beginning of the year in which contributions are reported.

Methods and Assumptions used to determine contribution rates:

| Actuarial cost method         | Entry age normal   |
|-------------------------------|--|
| Amortization method           | Level dollar, closed   |
| Remaining amortization period | 7  |
| Asset valuation method        | 5-year smoothed market   |
| Inflation                     | N/A  |
| SalaryIncreases               | N/A  |
| Investment rate of return     | 6.5% net of investment expenses, including inflation   |
| Retirement age                | Rates based on age ranging from 55-70 years, with 100% retirement at age 70  |
| Mortality                     | Current: PUB-2010 base tables, set back one year for males, projected generationally using scale MP-2018 for healthy actives and inactives. For disabled retirees, the PUB - 2010 disabled table, set forward three years for both males and females, projected generationally using scale MP-2018 |
|                               | Fiscal year 2018 and prior: 50% RP-2000 Combined Healthy White Collar and 50%  |

RP-2000 Combined Healthy Blue Collar with Scale BB. RP-2000 Disabled Retiree Mortality table with four year set back for males and two year set forward for females

## YEAR ENDED SEPTEMBER 30, 2020

# Schedule of Employer Contributions – Police Officers' Retirement Fund Last Ten Fiscal Years

| Year Ending September 30,   | ;           | 2020      |    | 2019      |    | 2018      |    | 2017      |    | 2016      |    | 2015      |    | 2014      |    | 2013      |    | 2012      |    | 2011      |
|---|-------------|-----------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|----|-----------|
| Actuarially determined contribution                                     | <b>\$</b> 1 | 1 057 446 | ¢  | 1,069,223 | ¢  | 1,032,396 | \$ | 997,726   | ¢  | 1,106,085 | ¢  | 1,080,860 | ¢  | 1,103,288 | ¢  | 1,124,361 | ¢  | 1,069,836 | ¢  | 1,003,043 |
| Actuarially determined contribution                                     | φι          | 1,057,446 | φ  | 1,009,223 | \$ | 1,032,390 | φ  | 997,720   | \$ | 1,100,005 | \$ | 1,000,000 | \$ | 1,103,200 | \$ | 1,124,301 | \$ | 1,009,030 | φ  | 1,003,043 |
| Contributions in relation to the<br>actuarially determined contribution | 1           | 1,057,446 |    | 1,069,223 |    | 1,032,396 |    | 997,726   |    | 1,106,085 |    | 1,080,860 |    | 1,103,288 |    | 1,124,361 |    | 1,069,836 |    | 1,003,043 |
| Contribution deficiency (excess)  | \$          | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         | \$ | -         |
| Covered payroll   | \$ 3        | 3,543,511 | \$ | 3,363,227 | \$ | 3,259,812 | \$ | 3,261,894 | \$ | 3,169,645 | \$ | 2,938,951 | \$ | 2,899,869 | \$ | 2,947,305 | \$ | 3,013,887 | \$ | 3,297,317 |
| Contributions as a percentage of<br>covered payroll                     |             | 29.84%    |    | 31.79%    |    | 31.67%    |    | 30.59%    |    | 34.90%    |    | 36.79%    |    | 38.05%    |    | 38.15%    |    | 35.50%    |    | 30.42%    |

#### Notes to Schedule

Valuation Date:

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are due.

Methods and Assumptions used to determine contribution rates:

| Actuarial cost method         | Entry age  |
|-------------------------------|--|
| Amortization method           | Level dollar, closed   |
| Remaining amortization period | 15 years   |
| Asset valuation method        | 5-year smoothed market   |
| Inflation                     | 2.50%  |
| SalaryIncreases               | Scale of increase rates from 3.75% to 8.0% depending on age  |
| Investment rate of return     | 7.55% net of investment related expenses, 7.65% in prior year  |
| Retirement age                | Members with less than 25 year of service are assumed to reitre early at a rate of 5% per year from ages 50-54, at a rate of 50% in the year of the Normal Retirement Date with 100% to retire by age 56+. Members with 25 years of service or more retire at a rate of 15% under the age of 50, between 20% and 50% per year from ages 50-54 with 100% retired by age 55+ |
| Mortality                     | In accordance with the requirements of Florida statutes, the mortality tables used in this valuation are the same as the mortality assumptions for special risk employees used in the valuation of the Florida Retirement System (FRS) as of the July 1, 2019 FRS valuation report.  |

## YEAR ENDED SEPTEMBER 30, 2020

# Schedule of Employer Contributions – Firefighter's Relief and Pension Fund Last Ten Fiscal Years

| Year Ending September 30,   | <br>2020      | <br>2019      | <br>2018      | <br>2017  |      | <br>2016      | <br>2015      | <br>2014      | <br>2013      | <br>2012      | <br>2011      |
|---|---------------|---------------|---------------|-----------|------|---------------|---------------|---------------|---------------|---------------|---------------|
| Actuarially determined contribution                                     | \$<br>241,271 | \$<br>260,242 | \$<br>285,361 | \$<br>267 | ,618 | \$<br>329,946 | \$<br>337,054 | \$<br>338,509 | \$<br>328,294 | \$<br>333,686 | \$<br>309,977 |
| Contributions in relation to the actuarially<br>determined contribution | <br>241,271   | <br>260,242   | <br>285,361   | <br>267   | ,618 | <br>329,946   | <br>337,054   | <br>338,509   | <br>328,294   | <br>333,686   | <br>309,977   |
| Contribution deficiency (excess)  | \$<br>-       | \$<br>-       | \$<br>-       | \$        | -    | \$<br>-       | \$<br>-       | \$<br>-       | \$<br>-       | \$<br>-       | \$<br>-       |
|   |               | <br>          |               |           |      | <br>          |               |               | <br>          | <br>          | <br>          |
| Covered payroll   | \$<br>-       | \$<br>-       | \$<br>-       | \$        | -    | \$<br>-       | \$<br>-       | \$<br>-       | \$<br>-       | \$<br>-       | \$<br>-       |
| Contributions as a percentage of covered<br>payroll                     | N/A           | N/A           | N/A           | N/A       |      | N/A           | N/A           | N/A           | N/A           | N/A           | N/A           |

#### Notes to Schedule

Valuation Date:

Actuarially determined contribution rates are calculated as of October 1, which is one year prior to the end of the fiscal year in which contributions are reported.

Methods and Assumptions used to determine contribution rates:

| Actuarial cost method         | Entry age normal  |
|-------------------------------|---|
| Amortization method           | Level dollar, closed  |
| Remaining amortization period | 10 years  |
| Asset valuation method        | 5-year smoothed market  |
| Inflation                     | 2.50%   |
| SalaryIncreases               | N/A   |
| Investment rate of return     | 6.00% net of investment expenses, including inflation   |
| Retirement age                | N/A   |
| Mortality                     | RP-2000 Mortality Table for Annuitants (for post-retirement mortality) with mortality improvements projected to all future years after 2000 using Scale BB. |

YEAR ENDED SEPTEMBER 30, 2020

## Schedule of Changes in Net OPEB Liability and Related Ratios -Other Postemployment Benefits Plan Last Ten Fiscal Years

|  | <br>2020         | <br>2019         | 2018             | <br>2017         |
|--|------------------|------------------|------------------|------------------|
| Total OPEB liability   |                  |                  |                  |                  |
| Service cost   | \$<br>598,599    | \$<br>526,731    | \$<br>541,547    | \$<br>517,526    |
| Interest   | 1,981,623        | 1,951,770        | 1,880,643        | 1,806,107        |
| Change of benefit terms  | -                | -                | -                | -                |
| Differences between expected and actual experience                         | 2,221,808        | (1,722,633)      | -                | -                |
| Changes of assumptions   | (6,136,371)      | 998,719          | -                | -                |
| Benefit payments   | <br>(1,399,838)  | <br>(1,257,980)  | <br>(1,185,885)  | <br>(1,024,866)  |
| Net change in total OPEB liability   | (2,734,179)      | 496,607          | 1,236,305        | 1,298,767        |
| Total OPEB liability - beginning   | <br>33,128,365   | <br>32,631,758   | <br>31,395,453   | <br>30,096,686   |
| Total OPEB liability - ending (a)  | \$<br>30,394,186 | \$<br>33,128,365 | \$<br>32,631,758 | \$<br>31,395,453 |
| Plan fiduciary net position  |                  |                  |                  |                  |
| Contributions - employer   | \$<br>1,957,905  | \$<br>2,093,039  | \$<br>2,056,291  | \$<br>1,971,583  |
| Net investment income  | 250,536          | 99,958           | 89,274           | 42,955           |
| Benefit payments   | (1,399,838)      | (1,257,980)      | (1,185,885)      | (1,024,866)      |
| Administrative expense   | <br>-            | <br>-            | <br>-            | <br>-            |
| Net change in plan fiduciary net position                                  | 808,603          | 935,017          | 959,680          | <br>989,672      |
| Plan fiduciary net position - beginning                                    | <br>2,884,369    | <br>1,949,352    | 989,672          | <br>-            |
| Plan fiduciary net position - ending (b)                                   | \$<br>3,692,972  | \$<br>2,884,369  | \$<br>1,949,352  | \$<br>989,672    |
| City's net OPEB liability - ending (a) - (b)                               | \$<br>26,701,214 | \$<br>30,243,996 | \$<br>30,682,406 | \$<br>30,405,781 |
| Plan fiduciary net position as a percentage of the total<br>OPEB liability | 12.15%           | 8.71%            | 5.97%            | 3.15%            |
| Covered employee payroll   | \$<br>18,038,730 | \$<br>19,799,596 | \$<br>22,166,418 | \$<br>18,157,544 |
| City's net OPEB liability as percentage of covered employee payroll        | 148.02%          | 152.75%          | 138.42%          | 167.46%          |

#### Notes to Schedule:

Note. The OPEB trust fund was established in June 2017, so no historical information for prior years is available.

## YEAR ENDED SEPTEMBER 30, 2020

### Schedule of Employer Contributions – Other Postemployment Benefits Plan Last Ten Fiscal Years

| Year Ending September 30,   |    | 2020         |    | 2019         |    | 2018         |    | 2017       |    | 2016       | <br>2015         |    | 2014       | <br>2013         | <br>2012         |    | 2011          |   |
|---|----|--------------|----|--------------|----|--------------|----|------------|----|------------|------------------|----|------------|------------------|------------------|----|---------------|---|
|   |    |              |    |              |    |              |    |            |    |            |                  |    |            |                  |                  |    |               |   |
| Actuarially determined contribution                                     | \$ | 1,957,905    | \$ | 2,093,039    | \$ | 2,056,291    | \$ | 1,971,853  | \$ | 2,127,974  | \$<br>2,077,932  | \$ | 2,448,550  | \$<br>3,689,977  | \$<br>3,926,000  | \$ | 3,798,000     |   |
| Contributions in relation to the actuarially<br>determined contribution |    | 1,957,905 (2 | !) | 2,093,039 (2 | 2) | 2,056,291 (2 | 2) | 1,971,853  |    | 774,300    | <br>784,887      |    | 1,193,698  | <br>1,109,982    | <br>857,000      |    | 1,398,000 (1) | ) |
| Contribution deficiency (excess)  | \$ | -            | \$ | -            | \$ | -            | \$ | -          | \$ | 1,353,674  | \$<br>1,293,045  | \$ | 1,254,852  | \$<br>2,579,995  | \$<br>3,069,000  | \$ | 2,400,000     |   |
|   | _  |              | _  |              | _  |              | _  |            | _  |            | <br>             | _  |            |                  |                  | _  |               |   |
| Covered employee payroll  | \$ | 18,038,730   | \$ | 19,799,596   | \$ | 22,166,418   | \$ | 18,157,544 | \$ | 18,701,186 | \$<br>18,701,186 | \$ | 20,448,071 | \$<br>20,448,071 | \$<br>23,150,255 | \$ | 23,555,000    |   |
| Contributions as a percentage of covered<br>employee payroll            |    | 10.85%       |    | 10.57%       |    | 9.28%        |    | 10.86%     |    | 4.14%      | 4.20%            |    | 5.84%      | 5.43%            | 3.70%            |    | 5.94%         |   |

#### Notes to Schedule

Note 1: The City's estimate of contributions for all fiscal years to date was revised in 2010 due to corrections in assumptions for calculation of City contributions.

Note 2: A qualifying OPEB Trust was established in June 2017

Valuation Date:

Actuarially determined contributions are calculated using an October valuation date as of the beginning of the year in which contributions are reported, and are rolled forward for years for which a complete annual valuation was not required.

Methods and Assumptions used to determine contribution rates:

| Actuarial cost method         | Entry age normal  |
|-------------------------------|---|
| Amortization method           | Level percentage, closed  |
| Remaining amortization period | 24  |
| Asset valuation method        | Market Value  |
| Inflation                     | 2.50%   |
| Salary Increases              | 3.75 % to 6.5 %   |
| Investment rate of return     | 6.0% net of investment expenses, including inflation  |
| Healthcare cost trend rate    | Based on the Getzen Model, with trend starting at 6.50% and gradually decreasing to an ultimate trend rate of 3.99%.  |
| Mortality                     | Mortality tables used for Regular Class and Special Risk Class members in the July 1, 2019<br>actuarial valuation of the Florida Retirement System. Based on a statewide experience study<br>covering 2013-2018 with generational projection. |

YEAR ENDED SEPTEMBER 30, 2020

# Schedule of Investment Returns – All Pension Plans and Other Postemployment Benefits Plan Last Ten Fiscal Years

Annual money-weighted rate of return, net of investment expense

|  | 2020   | 2019  | 2018   | 2017   | 2016   | 2015  | 2014   | 2013   | 2012   | 2011   |
|--|--------|-------|--------|--------|--------|-------|--------|--------|--------|--------|
| General Employees' Retirement Plan         | 8.09%  | 4.56% | 8.47%  | 11.69% | 10.17% | 1.20% | 10.69% | 12.85% | 18.74% | 1.60%  |
| Police Officers' Retirement Fund           | 13.83% | 3.60% | 10.16% | 11.45% | 7.99%  | 0.87% | 9.08%  | 14.17% | 19.27% | -1.69% |
| Firefighter's Relief and Pension Fund      | -0.90% | 2.40% | 7.40%  | 12.10% | 9.70%  | 1.20% | 10.00% | 13.60% | 15.50% | 0.00%  |
| Other Post Employment Benefits (OPEB) Plan | 7.92%  | 4.22% | 6.27%  | 9.07%  | -      | -     | -      | -      | -      | -      |

Note: The OPEB trust fund was established in June 2017; there is no investment data available prior to funding of the trust.

COMBINING AND INDIVIDUAL

FUND STATEMENTS AND SCHEDULES

|   | Budgetec<br>Original | l Amounts<br>Final                    | Actual<br>Amounts | Variance<br>Positive (Negative) |
|---|----------------------|---------------------------------------|-------------------|---------------------------------|
| Revenues                                    | original             |                                       | Anounto           | - rookiro (noguiro)             |
| Taxes:                                      |                      |                                       |                   |                                 |
| Property taxes                              | \$ 7,261,169         | \$ 7,355,475                          | \$ 7,355,480      | \$5                             |
| Utility taxes                               | 2,507,000            | 2,723,980                             | 2,724,013         | 33                              |
| Electric utility franchise fee              | 1,680,000            | 1,528,000                             | 1,550,687         | 22,687                          |
| Telecommunications tax                      | 1,170,717            | 1,242,170                             | 1,238,702         | (3,468)                         |
| Local option gas tax                        | 546,112              | 496,652                               | 501,491           | 4,839                           |
| Local business tax                          | 155,000              | 147,255                               | 147,256           | 1                               |
| Total taxes                                 | 13,319,998           | 13,493,532                            | 13,517,629        | 24,097                          |
| Licenses and permits:                       |                      |                                       |                   |                                 |
| Sign permit fees                            | 7,500                | 7,080                                 | 7,080             | -                               |
| Burglar alarm permit fees                   | 45,000               | 44,863                                | 44,863            | -                               |
| Miscellaneous license fees                  | 101,000              | 136,334                               | 136,335           | 1                               |
| Total licenses and permits                  | 153,500              | 188,277                               | 188,278           | 1                               |
| Intergovernmental revenues:                 |                      |                                       |                   |                                 |
| State revenue sharing                       | 586,704              | 572,023                               | 572,023           | -                               |
| State sales tax revenue                     | 1,271,843            | 1,215,022                             | 1,237,181         | 22,159                          |
| Total intergovernmental revenues            | 1,858,547            | 1,787,045                             | 1,809,204         | 22,159                          |
| Orante                                      |                      |                                       |                   |                                 |
| Grants:<br>OJP grants                       | _                    | 3,483                                 | 23,076            | 19,593                          |
| FEMA (Hurricanes Frances, Jeanne & Matthew) | -                    | 1,186,723                             | 1,186,724         | 19,000                          |
|   | -                    | 2,868                                 | 2,868             | I                               |
| Miscellaneous grants                        |                      |                                       |                   |                                 |
| Total grants                                |                      | 1,193,074                             | 1,212,668         | 19,594                          |
| Charges for Services:                       |                      |                                       |                   |                                 |
| Planning department                         | 90,000               | 100,651                               | 100,651           | -                               |
| Administrative services                     | 1,883,270            | 1,883,270                             | 1,883,270         | -                               |
| Recreation                                  | 366,000              | 202,896                               | 202,652           | (244)                           |
| Airport security                            | 96,637               | 96,637                                | 41,077            | (55,560)                        |
| Police department special details           | 338,000              | 243,409                               | 243,409           | -                               |
| Public works                                | -                    | 161,705                               | 161,705           | -                               |
| Total charges for services                  | 2,773,907            | 2,688,568                             | 2,632,764         | (55,804)                        |
| Fines, forfeitures and seizures             | 159,000              | 645,714                               | 645,714           |                                 |
|   |                      |                                       |                   |                                 |
| Miscellaneous revenues:                     | 000.000              | 0.040.000                             | 0.005.007         | (11.050)                        |
| Investment earnings                         | 608,000              | 2,249,996                             | 2,235,037         | (14,959)                        |
| Rentals                                     | 296,200              | 253,509                               | 288,304           | 34,795                          |
| Contributions from private sources          | 13,000               | 9,076                                 | 5,730             | (3,346)                         |
| Miscellaneous                               | 83,000               | 61,735                                | 61,929            | 194                             |
| Total miscellaneous revenues                | 1,000,200            | 2,574,316                             | 2,591,000         | 16,684                          |
| Total revenues                              | 19,265,152           | 22,570,526                            | 22,597,257        | 26,731                          |
| Expenditures                                |                      |                                       |                   |                                 |
| Current:                                    |                      |                                       |                   |                                 |
| General government:                         |                      |                                       |                   |                                 |
| City council:                               |                      |                                       |                   |                                 |
| Personnel services                          | 79,069               | 71,669                                | 71,528            | 141                             |
| Operating                                   | 8,950                | 4,680                                 | 4,482             | 198                             |
| Total city council                          | 88,019               | 76,349                                | 76,010            | 339                             |
|   | <u>_</u>             | · · · · · · · · · · · · · · · · · · · | · · · · ·         |                                 |
| City clerk:                                 | 444.054              |                                       | 444.000           | 000                             |
| Personnel services                          | 441,651              | 444,951                               | 444,622           | 329                             |
| Operating                                   | 95,900               | 92,473                                | 86,705            | 5,768                           |
| Capital outlay<br>Total city clerk          | 537,551              | <u>3,428</u><br>540,852               | 9,094<br>540,421  | (5,666)<br>431                  |
|   | 007,001              | J40,00Z                               | 540,421           | 431                             |
| City manager:                               |                      |                                       |                   |                                 |
| Personnel services                          | 347,710              | 353,210                               | 352,903           | 307                             |
| Operating                                   | 11,400               | 7,100                                 | 6,458             | 642                             |
| Total city manager                          | 359,110              | 360,310                               | 359,361           | 949                             |
| City hall:                                  |                      |                                       |                   |                                 |
| Operating                                   | 125,037              | 120,137                               | 110,571           | 9,566                           |
| Speraing                                    | 120,001              | 120,101                               | 110,071           |                                 |

|  |    | Budgeted<br>Original     | Amoun | its<br>Final            |    | Actual<br>Amounts |    | riance<br>e (Negative) |
|--|----|--------------------------|-------|-------------------------|----|-------------------|----|------------------------|
| City attorney:                                   |    |                          |       |                         |    |                   |    |                        |
| Personnel services                               | \$ | 405,033                  | \$    | 331,333                 | \$ | 330,765           | \$ | 568                    |
| Operating  | ÷  | 20,540                   | ÷     | 17,840                  | Ŷ  | 14,310            | Ŷ  | 3,530                  |
| Total city attorney                              |    | 425,573                  |       | 349,173                 |    | 345,075           |    | 4,098                  |
| Human resources:                                 |    |                          |       |                         |    |                   |    |                        |
| Personnel services                               |    | 377,387                  |       | 382,387                 |    | 382,191           |    | 196                    |
| Operating  |    | 81,335                   |       | 75,235                  |    | 70,263            |    | 4,972                  |
| Capital outlay<br>Total human resources          |    | 458,722                  |       | <u>1,100</u><br>458,722 |    | 936<br>453,390    |    | <u> </u>               |
| Finance administration:                          |    |                          |       |                         |    |                   |    |                        |
| Personnel services                               |    | 825,078                  |       | 829,628                 |    | 829,036           |    | 592                    |
| Operating  |    | 52,219                   |       | 75,119                  |    | 73,250            |    | 1,869                  |
| Total finance administration                     |    | 877,297                  |       | 904,747                 |    | 902,286           |    | 2,461                  |
| Information technology:                          |    |                          |       |                         |    |                   |    |                        |
| Personnel services                               |    | 594,305                  |       | 644,505                 |    | 644,368           |    | 137                    |
| Operating  |    | 146,675                  |       | 149,025                 |    | 144,799           |    | 4,226                  |
| Capital outlay                                   |    | 39,500                   |       | 23,550                  |    | 23,518            |    | 32                     |
| Total information technology                     |    | 780,480                  |       | 817,080                 |    | 812,685           |    | 4,395                  |
| Purchasing:                                      |    | 507.000                  |       | 014 000                 |    | 014 005           |    | 007                    |
| Personnel services                               |    | 527,002                  |       | 611,602                 |    | 611,335           |    | 267<br>3,102           |
| Operating<br>Capital outlay                      |    | 20,991<br>5,633          |       | 20,141<br>4,513         |    | 17,039<br>4,507   |    | 3,102                  |
| Total purchasing                                 |    | 553,626                  |       | 636,256                 |    | 632,881           |    | 3,375                  |
| Planning:  |    |                          |       |                         |    |                   |    |                        |
| Personnel services                               |    | 483,554                  |       | 486,404                 |    | 486,081           |    | 323                    |
| Operating  |    | 38,700                   |       | 35,300                  |    | 32,608            |    | 2,692                  |
| Total planning                                   |    | 522,254                  |       | 521,704                 |    | 518,689           |    | 3,015                  |
| Public works - fleet management:                 |    |                          |       |                         |    |                   |    | (0 = 0 0)              |
| Personnel services                               |    | 5,113                    |       | 6,734                   |    | 10,502            |    | (3,768)                |
| Operating<br>Capital outlay                      |    | 2,927<br>10,000          |       | 4,206<br>10,000         |    | 6,141             |    | (1,935)<br>10,000      |
| Total public works - fleet management            |    | 18,040                   |       | 20,940                  |    | - 16,643          |    | 4,297                  |
| Public works - facilities management:            |    |                          |       |                         |    |                   |    |                        |
| Personnel services                               |    | 632,552                  |       | 628,952                 |    | 628,698           |    | 254                    |
| Operating  |    | 169,570                  |       | 129,570                 |    | 111,518           |    | 18,052                 |
| Total public works - facilities management       |    | 802,122                  |       | 758,522                 |    | 740,216           |    | 18,306                 |
| Public works - GIS:                              |    |                          |       |                         |    |                   |    |                        |
| Personnel services                               |    | 199,382                  |       | 245,482                 |    | 244,458           |    | 1,024                  |
| Operating<br>Total public works - GIS            |    | 3,850<br>203,232         | ·     | 2,950<br>248,432        |    | 1,718<br>246,176  |    | 1,232<br>2,256         |
| Total general government                         |    | 5,751,063                |       | 5,813,224               |    | 5,754,404         |    | 58,820                 |
| Total general government                         |    | 3,731,003                | ·     | 5,015,224               |    | 3,734,404         |    | 30,020                 |
| Public safety:<br>Police:                        |    |                          |       |                         |    |                   |    |                        |
| Personnel services                               |    | 7,648,375                |       | 7,489,217               |    | 7,488,172         |    | 1,045                  |
| Operating  |    | 879,564                  |       | 829,569                 |    | 798,130           |    | 31,439                 |
| Capital outlay                                   |    | 115,106                  |       | 134,541                 |    | 132,079           |    | 2,462                  |
| Total public safety                              |    | 8,643,045                |       | 8,453,327               |    | 8,418,381         |    | 34,946                 |
| Transportation:                                  |    |                          |       |                         |    |                   |    |                        |
| Public works - administration:                   |    |                          |       |                         |    |                   |    |                        |
| Personnel services                               |    | 476,224                  |       | 471,624                 |    | 470,219           |    | 1,405                  |
| Operating<br>Total public works - administration |    | <u>69,892</u><br>546,116 |       | 57,917<br>529,541       |    | 48,874 519,093    |    | 9,043<br>10,448        |
|  |    | 5-10,110                 |       | JZ3,J4 I                |    | 518,085           |    | Continued              |
|  |    |                          |       |                         |    |                   |    | Continued              |

|   | Budgeted<br>Original | Amounts<br>Final | Actual<br>Amounts                     | Variance<br>Positive (Negative)       |
|---|----------------------|------------------|---------------------------------------|---------------------------------------|
| Public works - streets/stormwater/traffic:                                  |                      |                  |                                       |                                       |
| Personnel services  | \$ 1,101,558         | \$ 1,054,358     | \$ 1,053,982                          | \$ 376                                |
| Operating   | 373,289              | 334,049          | 327,642                               | 6,407                                 |
| Capital outlay  | 27,000               | 16,040           | 15,824                                | 216                                   |
| Total public works - streets  | 1,501,847            | 1,404,447        | 1,397,448                             | 6,999                                 |
| Public works - engineering & survey:  |                      |                  |                                       |                                       |
| Personnel services  | 440,211              | 425,911          | 425,499                               | 412                                   |
| Operating   | 62,665               | 62,665           | 55,116                                | 7,549                                 |
| Capital outlay  | 5,000                | 5,000            | 3,847                                 | 1,153                                 |
| Total public works - engineering & survey                                   | 507,876              | 493,576          | 484,462                               | 9,114                                 |
| Total transportation  | 2,555,839            | 2,427,564        | 2,401,003                             | 26,561                                |
| Culture and recreation:   |                      |                  |                                       |                                       |
| Public works - grounds maintenance:   |                      |                  |                                       |                                       |
| Personnel services  | 1,531,045            | 1,592,345        | 1,588,097                             | 4,248                                 |
| Operating   | 616,986              | 608,356          | 558,463                               | 49,893                                |
| Capital outlay  | 64,800               | 59,930           | 57,678                                | 2,252                                 |
| Total public works - grounds maintenance                                    | 2,212,831            | 2,260,631        | 2,204,238                             | 56,393                                |
| Recreation - leisure square:  |                      |                  |                                       |                                       |
| Personnel services  | 228,617              | 266,417          | 265,821                               | 596                                   |
| Operating   | 142,647              | 158,647          | 160,248                               | (1,601)                               |
| Capital outlay  | 15,300               | 10,300           | 9,449                                 | 851                                   |
| Total recreation - leisure square   | 386,564              | 435,364          | 435,518                               | (154)                                 |
| Recreation - community center:  |                      |                  |                                       |                                       |
| Personnel services  | 66,311               | 54,211           | 53,839                                | 372                                   |
| Operating   | 57,478               | 57,478           | 56,135                                | 1,343                                 |
| Total recreation - community center   | 123,789              | 111,689          | 109,974                               | 1,715                                 |
| Descretion viverside termis complete  |                      |                  |                                       |                                       |
| Recreation - riverside tennis complex:                                      | 106 007              | 100 507          | 100 047                               | 200                                   |
| Personnel services  | 106,827              | 102,527          | 102,247                               | 280                                   |
| Operating   | 10,205               | 14,505           | 13,831                                | <u> </u>                              |
| Total recreation - riverside tennis complex                                 | 117,032              | 117,032          | 116,078                               | 954                                   |
| Recreation - parks, playgrounds & rental facilities:                        |                      |                  |                                       |                                       |
| Personnel services  | 86,852               | 92,152           | 91,825                                | 327                                   |
| Operating   | 193,305              | 192,577          | 192,934                               | (357)                                 |
| Capital outlay  | 2,000                | 10,028           | 9,967                                 | 61                                    |
| Total recreation - parks, playgrounds & rental facilities                   | 282,157              | 294,757          | 294,726                               | 31                                    |
| Recreation - recreation programs & community events:                        |                      |                  |                                       |                                       |
| Personnel services  | 268,568              | 236,868          | 236,568                               | 300                                   |
| Operating   | 43,520               | 23,520           | 19,887                                | 3,633                                 |
| Capital outlay<br>Total recreation - parks, playgrounds & rental facilities | 4,000 316,088        | 4,000 264,388    | 3,849<br>260,304                      | 4,084                                 |
| Total residution - parks, playgrounds & remainabilities                     | 010,000              | 204,000          | 200,004                               | 4,004                                 |
| Recreation - beach lifeguards:  |                      |                  |                                       |                                       |
| Personnel services  | 689,314              | 692,814          | 692,397                               | 417                                   |
| Operating   | 19,138               | 17,188           | 17,070                                | 118                                   |
| Capital outlay  | 17,100               | 17,900           | 17,743                                | 157                                   |
| Total recreation - beach lifeguards   | 725,552              | 727,902          | 727,210                               | 692                                   |
| Recreation - administration:  |                      |                  |                                       |                                       |
| Personnel services  | 362,179              | 412,879          | 412,448                               | 431                                   |
| Operating   | 3,550                | 4,500            | 4,172                                 | 328                                   |
| Capital outlay  | 1,500                | 1,100            | 1,071                                 | 29                                    |
| Total recreation - administration   | 367,229              | 418,479          | 417,691                               | 788                                   |
| Total culture and recreation  | 4,531,242            | 4,630,242        | 4,565,739                             | 64,503                                |
|   |                      |                  | · · · · · · · · · · · · · · · · · · · | · · · · · · · · · · · · · · · · · · · |

|                                      | Budgeted         | Amou | nts         |    | Actual      | v       | ariance       |
|--------------------------------------|------------------|------|-------------|----|-------------|---------|---------------|
|                                      | <br>Original     |      | Final       |    | Amounts     | Positiv | ve (Negative) |
| Nondepartmental:                     |                  |      |             |    |             |         |               |
| Personnel services                   | \$<br>1,809,223  | \$   | 1,610,540   | \$ | 1,608,793   | \$      | 1,747         |
| Operating                            | <br>1,419,049    |      | 1,887,535   |    | 1,627,667   |         | 259,868       |
| Total nondepartmental                | <br>3,228,272    |      | 3,498,075   |    | 3,236,460   |         | 261,615       |
| Total expenditures                   | <br>24,709,461   |      | 24,822,432  |    | 24,375,987  |         | 446,445       |
| Excess (deficiency) of revenues over |                  |      |             |    |             |         |               |
| (under) expenditures                 | <br>(5,444,309)  |      | (2,251,906) |    | (1,778,730) |         | 473,176       |
| Other financing sources (uses)       |                  |      |             |    |             |         |               |
| Proceeds from insurance              | -                |      | 54,389      |    | 54,389      |         | -             |
| Gain on sale of assets               | 1,000            |      | 49,607      |    | 49,607      |         | -             |
| Transfers in:                        |                  |      |             |    |             |         |               |
| Water & sewer fund                   | 1,005,000        |      | 1,005,000   |    | 1,005,000   |         | -             |
| Solid waste fund                     | 173,000          |      | 173,000     |    | 173,000     |         | -             |
| Marina fund                          | 101,000          |      | 101,000     |    | 101,000     |         | -             |
| Health insurance fund                | <br>179,853      |      | 179,853     |    | 312,576     |         | 132,723       |
| Total transfers in                   | <br>1,458,853    |      | 1,458,853   | ·  | 1,591,576   | ·       | 132,723       |
| Transfers out:                       |                  |      |             |    |             |         |               |
| Construction fund                    | -                |      | (300,000)   |    | (300,000)   |         | -             |
| Cemetery fund                        | (48,000)         |      | (48,000)    |    | (48,000)    |         | -             |
| Economic development zone fund       | <br>(88,696)     |      | (87,027)    |    | (87,027)    |         | -             |
| Total transfers out                  | <br>(136,696)    |      | (435,027)   |    | (435,027)   |         | -             |
| Total other financing sources (uses) | <br>1,323,157    |      | 1,127,822   |    | 1,260,545   |         | 132,723       |
| Net change in fund balances          | (4,121,152)      |      | (1,124,084) |    | (518,185)   |         | 605,899       |
| Fund balance - beginning             | <br>65,443,396   |      | 65,443,396  |    | 65,443,396  |         | -             |
| Fund balance - ending                | \$<br>61,322,244 | \$   | 64,319,312  | \$ | 64,925,211  | \$      | 605,899       |

## **CITY OF VERO BEACH, FLORIDA** COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

## SEPTEMBER 30, 2020

|                                       |                            | ę                               | Special I | Revenue Funds                                      | 5                                 |              |          |                    |
|---------------------------------------|----------------------------|---------------------------------|-----------|--|-----------------------------------|--------------|----------|--------------------|
|                                       | <br>onfiscated<br>Property | <br>Law<br>orcement<br>lucation | Ve        | ric Downtown<br>ro Beach<br>conomic<br>opment Zone | Polic<br>Firefig<br>Prem<br>Tax T | ghter<br>ium | Ма       | Asset<br>anagement |
| Assets                                |                            |                                 |           |  |                                   |              |          |                    |
| Equity in pooled cash and investments | \$<br>69,013               | \$<br>15,083                    | \$        | 160,545  | \$                                | -            | \$       | 1,458,800          |
| Cash with fiscal agent                | -                          | -                               |           | -  |                                   | -            |          | -                  |
| Receivables, net:                     |                            |                                 |           |  |                                   |              |          |                    |
| Accounts                              | 55,520                     | -                               |           | -  |                                   | -            |          | -                  |
| Special assessments<br>Interest       | -                          | -                               |           | -  |                                   | -            |          | -                  |
| Due from other funds                  | -                          | -                               |           | -  |                                   | -            |          | 6,701              |
| Due from other governments            | -                          | -                               |           | -  |                                   | -            |          | -                  |
| Total assets                          | \$<br>124,533              | \$<br>15,083                    | \$        | 160,545  | \$                                |              | \$       | 1,465,501          |
|                                       | <br><u> </u>               |                                 |           |  |                                   |              | <u> </u> |                    |
| Liabilities, deferred inflows         |                            |                                 |           |  |                                   |              |          |                    |
| and fund balances                     |                            |                                 |           |  |                                   |              |          |                    |
| Liabilities:                          |                            |                                 |           |  |                                   |              |          |                    |
| Accounts and contracts payable        | -                          | -                               |           | -  |                                   | -            |          | 317                |
| Accrued liabilities                   | -                          | -                               |           | -  |                                   | -            |          | -                  |
| Evidence escrow                       | 35,023                     | -                               |           | -  |                                   | -            |          | -                  |
| Due to other funds                    | <br>-                      | <br>-                           |           | -  |                                   | -            |          | -                  |
| Total liabilities                     | <br>35,023                 | <br>-                           |           | -  |                                   | -            |          | 317                |
| Fund balances:                        |                            |                                 |           |  |                                   |              |          |                    |
| Restricted:                           | 89,510                     | 15,083                          |           | 160,545  |                                   | -            |          | 1,465,184          |
| Assigned                              |                            | -                               |           | -  |                                   | -            |          | -                  |
| Total fund balances                   | <br>89,510                 | <br>15,083                      |           | 160,545  |                                   | -            |          | 1,465,184          |
|                                       | <br>,- •                   | <br>,                           |           | ,  |                                   |              |          | ,,                 |
| Total liabilities, deferred inflows   |                            |                                 |           |  |                                   |              |          |                    |
| and fund balances                     | \$<br>124,533              | \$<br>15,083                    | \$        | 160,545  | \$                                | -            | \$       | 1,465,501          |

|    | Special Rev       | /enue | Funds                | D  | ebt Service<br>Fund |    | Capital<br>ects Funds                       | P  | ermanent<br>Fund      |  |
|----|-------------------|-------|----------------------|----|---------------------|----|---|----|-----------------------|--|
| v  | Vhitaker<br>Trust |       | Downey<br>tle Flower |    | Debt<br>Service     |    | astructure<br>& Real<br>Estate<br>rovements | -  | crestlawn<br>Cemetery | Total<br>Nonmajor<br>Vernmental<br>Funds |
| \$ | 716,001           | \$    | 158,186              | \$ | -                   | \$ | -   | \$ | 179,081               | \$<br>2,756,709                          |
|    | -                 |       | -                    |    | -                   |    | -   |    | -                     | -  |
|    | -                 |       | -                    |    | -                   |    | -   |    | -                     | 55,520                                   |
|    | -                 |       | -                    |    | -                   |    | -   |    | -                     | -  |
|    | 2,711             |       | 310                  |    | -                   |    | 7,427                                       |    | -                     | 17,149                                   |
|    | -                 |       | -                    |    | -                   |    | -   |    | -                     | -  |
| \$ | 718,712           | \$    | - 158,496            | \$ | -                   | \$ | 403,636<br>411,063                          | \$ | - 179,081             | \$<br>403,636<br>3,233,014               |
|    |                   |       |                      |    |                     |    |   |    |                       |  |
|    | 111               |       | 34                   |    | -                   |    | 1   |    | 880                   | 1,343                                    |
|    | -                 |       | -                    |    | -                   |    | -   |    | 2,658                 | 2,658                                    |
|    | -                 |       | -                    |    | -                   |    | -   |    | -                     | 35,023                                   |
|    | - 111             |       | - 34                 |    | -                   |    | 184,251                                     |    |                       | <br>184,251                              |
|    |                   |       | 34                   |    | -                   |    | 184,252                                     |    | 3,538                 | <br>223,275                              |
|    | 718,601           |       | 158,462              |    | -                   |    | 226,811                                     |    | 175,543               | 3,009,739                                |
|    | 718,601           |       | -<br>158,462         |    | -                   | ·  | 226,811                                     |    | 175,543               | <br>3,009,739                            |
| \$ | 718,712           | \$    | 158,496              | \$ | -                   | \$ | 411,063                                     | \$ | 179,081               | \$<br>3,233,014                          |

## **CITY OF VERO BEACH, FLORIDA** COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

|                                      |                         |                                 | Special Revenue Funds   |   |                     |
|--------------------------------------|-------------------------|---------------------------------|---|---|---------------------|
|                                      | Confiscated<br>Property | Law<br>Enforcement<br>Education | Historic Downtown<br>Vero Beach<br>Economic<br>Development Zone | Police &<br>Firefighter<br>Premium<br>Tax Trust | Asset<br>Management |
| Revenues                             | \$ -                    | \$ -                            | ¢   | \$ -  | \$ -                |
| Taxes<br>Intergovernmental           | <b>ъ</b> –              | <b>Ъ</b> –                      | \$ -  | ء <del>-</del><br>433,162                       | <b>Ъ</b> -          |
| Grants                               | -                       | -                               | -   | 433,102   | -                   |
| Charges for services                 | -                       | -                               | -   | -   | -                   |
| Fines and forfeitures                | 55,520                  | 3,293                           | -   | -   | -                   |
| Investment earnings                  | 55,520                  | 3,293                           | -   | -   | 44 667              |
| Contributions from private sources   | -                       | -                               | -   | -   | 44,667              |
| Miscellaneous                        | -                       | -                               | -   | -   | -                   |
| Total revenues                       | 55,520                  | 3,293                           |   | 433,162   | 44,667              |
| Total revenues                       | 55,520                  | 5,295                           |   | 433,102   | 44,007              |
| Expenditures                         |                         |                                 |   |   |                     |
| Current:                             |                         |                                 |   |   |                     |
| Public safety                        | -                       | -                               | -   | 433,162   | -                   |
| Physical environment                 | -                       | -                               | -   |   | -                   |
| Debt service:                        |                         |                                 |   |   |                     |
| Principal                            | -                       | -                               | -   | -   | -                   |
| Interest and fiscal charges          | -                       | -                               | -   | -   | -                   |
| Capital outlay                       | -                       | -                               | -   | -   | -                   |
| Total expenditures                   | -                       | -                               |   | 433,162   | -                   |
|                                      |                         |                                 |   |   |                     |
| Excess (deficiency) of revenues      |                         |                                 |   |   |                     |
| over (under) expenditures            | 55,520                  | 3,293                           |   |   | 44,667              |
|                                      |                         |                                 |   |   |                     |
| Other financing sources (uses)       |                         |                                 |   |   |                     |
| Capital lease proceeds               | -                       | -                               | -   | -   | -                   |
| Sale of assets                       | -                       | -                               | -   | -   | -                   |
| Proceeds from insurance              | -                       | -                               | -   | -   | -                   |
| Transfers in                         | -                       | -                               | 87,027  | -   | -                   |
| Transfers out                        | -                       | -                               |   |   | -                   |
| Total other financing sources (uses) |                         |                                 | 87,027  |   |                     |
| Net change in fund balances          | 55,520                  | 3,293                           | 87,027  | -   | 44,667              |
| Fund balance (deficit) - beginning   | 33,990                  | 11,790                          | 73,518  |   | 1,420,517           |
| Fund balance - ending                | \$ 89,510               | \$ 15,083                       | \$ 160,545  | \$ -  | \$ 1,465,184        |

| ę | Special Rev      | venue | Funds                 | De | bt Service<br>Fund | Capital<br>Projects Funds |   | Pe | rmanent<br>Fund     |                                    |
|---|------------------|-------|-----------------------|----|--------------------|---------------------------|---|----|---------------------|------------------------------------|
|   | nitaker<br>Frust |       | Downey<br>ttle Flower |    | Debt<br>Service    |                           | rastructure<br>& Real<br>Estate<br>provements |    | restlawn<br>emetery | al Nonmajor<br>vernmental<br>Funds |
|   | -                | \$    | -                     | \$ | -                  | \$                        | 2,312,931<br>-                                | \$ | -                   | \$<br>2,312,931<br>433,162         |
|   | -                |       | -                     |    | -                  |                           | -   |    | -                   |                                    |
|   | -                |       | -                     |    | -                  |                           | -   |    | 254,890             | 254,890                            |
|   | -                |       | -                     |    | -                  |                           | -   |    | -                   | 58,813                             |
|   | 17,474           |       | 4,616                 |    | -                  |                           | 171   |    | 381                 | 67,309                             |
|   | -                |       | -                     |    | -                  |                           | -<br>702                                      |    | -                   | -<br>702                           |
|   | 17,474           |       | 4,616                 |    |                    |                           | 2,313,804                                     |    | 255,271             | <br>3,127,807                      |
|   | -                |       | -                     |    | -                  |                           | -   |    | -<br>224,814        | 433,162<br>224,814                 |
|   |                  |       |                       |    |                    |                           |   |    | 224,014             | ,                                  |
|   | -                |       | -                     |    | 85,000             |                           | -   |    | -                   | 85,000                             |
|   | -                |       | -                     |    | 28,343             |                           | -   |    | -                   | 28,343                             |
|   | -                |       | -                     |    | 113,343            |                           | -   |    | 224,814             | <br>771,319                        |
|   | 17,474           |       | 4,616                 |    | (113,343)          |                           | 2,313,804                                     |    | 30,457              | <br>2,356,488                      |
|   |                  |       |                       |    |                    |                           |   |    |                     |                                    |
|   | -                |       | -                     |    | -                  |                           | -   |    | -                   | -                                  |
|   | -                |       | -                     |    | -                  |                           | -   |    | -                   | -                                  |
|   | -                |       | -                     |    | -<br>113,343       |                           | -   |    | -<br>48,994         | -<br>249,364                       |
|   | (35,787)         |       | -                     |    | -                  |                           | (2,364,343)                                   |    | -0,00-              | (2,400,130                         |
|   | (35,787)         |       | -                     |    | 113,343            |                           | (2,364,343)                                   |    | 48,994              | <br>(2,150,766                     |
|   | (18,313)         |       | 4,616                 |    | -                  |                           | (50,539)                                      |    | 79,451              | 205,722                            |
|   | 736,914          |       | 153,846               |    | -                  |                           | 277,350                                       |    | 96,092              | <br>2,804,017                      |
|   | 718,601          | \$    | 158,462               | \$ | -                  | \$                        | 226,811                                       | \$ | 175,543             | \$<br>3,009,739                    |

## **CITY OF VERO BEACH, FLORIDA** SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - CONFISCATED PROPERTY FUND

|                                   |    | Budgeted | l Amount |        |    | Actual | Variance            |   |  |
|-----------------------------------|----|----------|----------|--------|----|--------|---------------------|---|--|
|                                   | C  | Driginal |          | Final  | A  | mounts | Positive (Negative) |   |  |
| Revenues<br>Fines and forfeitures | \$ | -        | \$       | 55,520 | \$ | 55,520 | \$                  | - |  |
| Total revenues                    |    | -        |          | 55,520 |    | 55,520 |                     | - |  |
| Net change in fund balances       |    | -        |          | 55,520 |    | 55,520 |                     | - |  |
| Fund balance - beginning          |    | 33,990   | <u>.</u> | 33,990 |    | 33,990 |                     | - |  |
| Fund balance - ending             | \$ | 33,990   | \$       | 89,510 | \$ | 89,510 | \$                  | - |  |

## **CITY OF VERO BEACH, FLORIDA** SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - LAW ENFORCEMENT EDUCATION FUND

|  | c  | Budgeted<br>Driginal | Amount | s<br>Final     | -  | Actual<br>nounts | Variance<br>Positive (Negative) |        |  |
|--|----|----------------------|--------|----------------|----|------------------|---------------------------------|--------|--|
| <b>Revenues</b><br>Fines and forfeitures<br>Total revenues | \$ | -                    | \$     | 3,293<br>3,293 | \$ | 3,293<br>3,293   | \$                              | -<br>- |  |
| Net change in fund balances                                |    | -                    |        | 3,293          |    | 3,293            |                                 | -      |  |
| Fund balance - beginning                                   |    | 11,790               |        | 11,790         |    | 11,790           |                                 | -      |  |
| Fund balance - ending                                      | \$ | 11,790               | \$     | 15,083         | \$ | 15,083           | \$                              |        |  |

## **CITY OF VERO BEACH, FLORIDA** SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - HISTORIC DOWNTOWN VERO BEACH ECONOMIC DEVELOPMENT ZONE

|                               |    | Budgeted | Amount: | s       |    | Actual  | Variance           |   |  |
|-------------------------------|----|----------|---------|---------|----|---------|--------------------|---|--|
|                               | (  | Original |         | Final   | Α  | mounts  | Positive (Negative |   |  |
| Other financing sources       |    |          |         |         |    |         |                    |   |  |
| Transfers in                  | \$ | 88,696   | \$      | 87,027  | \$ | 87,027  | \$                 | - |  |
| Total other financing sources |    | 88,696   |         | 87,027  |    | 87,027  |                    | - |  |
| Net change in fund balances   |    | 88,696   |         | 87,027  |    | 87,027  |                    | - |  |
| Fund balance - beginning      |    | 73,518   |         | 73,518  |    | 73,518  |                    | _ |  |
| Fund balance - ending         | \$ | 162,214  | \$      | 160,545 | \$ | 160,545 | \$                 | - |  |

## **CITY OF VERO BEACH, FLORIDA** SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - GENERAL GOVERNMENT CAPITAL AND CONSTRUCTION FUND

|                                      | Budgeted        | Amour | nts         | Actual          | ,      | /ariance      |
|--------------------------------------|-----------------|-------|-------------|-----------------|--------|---------------|
|                                      | Original        |       | Final       | Amounts         | Positi | ve (Negative) |
| Revenues                             |                 |       |             |                 |        |               |
| Grants                               | \$<br>-         | \$    | 922,896     | \$<br>307,313   | \$     | (615,583)     |
| Investment earnings                  | 1,000           |       | 127,000     | 128,008         |        | 1,008         |
| Contributions from private sources   | 388,000         |       | 32,600      | 32,597          |        | (3)           |
| Total revenues                       | <br>389,000     |       | 1,082,496   | <br>467,918     |        | (614,578)     |
| Expenditures                         |                 |       |             |                 |        |               |
| Debt Service:                        |                 |       |             |                 |        |               |
| Principal and interest               | 718,652         |       | 669,392     | 624,091         |        | 45,301        |
| Capital outlay                       | 4,850,796       |       | 3,823,933   | 3,245,697       |        | 578,236       |
| Total expenditures                   | <br>5,569,448   |       | 4,493,325   | 3,869,788       |        | 623,537       |
| Excess (deficiency) of revenues over |                 |       |             |                 |        |               |
| (under) expenditures                 | <br>(5,180,448) |       | (3,410,829) | <br>(3,401,870) |        | 8,959         |
| Other financing sources (uses)       |                 |       |             |                 |        |               |
| Issuance of debt - capital leases    | 420,966         |       | 212,626     | 212,626         |        | -             |
| Sale of assets                       | 30,000          |       | 36,600      | 36,621          |        | 21            |
| Proceeds from insurance              | -               |       | 19,600      | 19,582          |        | (18)          |
| Transfers in                         | 2,493,000       |       | 2,593,000   | 2,586,787       |        | (6,213)       |
| Total other financing sources (uses) | <br>2,943,966   |       | 2,861,826   | 2,855,616       |        | (6,210)       |
| Net change in fund balances          | (2,236,482)     |       | (549,003)   | (546,254)       |        | 2,749         |
| Fund balance - beginning             | <br>5,366,521   |       | 5,366,521   | <br>5,366,521   |        | -             |
| Fund balance - ending                | \$<br>3,130,039 | \$    | 4,817,518   | \$<br>4,820,267 | \$     | 2,749         |

## **CITY OF VERO BEACH, FLORIDA** SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - INFRASTRUCTURE AND REAL ESTATE IMPROVEMENTS FUND

|                                      | Budgeted        | Amour | nts         | Actual |             | v                   | ariance |
|--------------------------------------|-----------------|-------|-------------|--------|-------------|---------------------|---------|
|                                      | Original        |       | Final       |        | Amounts     | Positive (Negative) |         |
| Revenues                             | <br>-           |       |             |        |             |                     |         |
| Taxes                                | \$<br>2,482,206 | \$    | 2,284,294   | \$     | 2,312,931   | \$                  | 28,637  |
| Investment earnings                  | 400             |       | 173         |        | 171         |                     | (2)     |
| Miscellaneous                        | -               |       | 702         |        | 702         |                     | -       |
| Total revenues                       | <br>2,482,606   |       | 2,285,169   |        | 2,313,804   |                     | 28,635  |
| Other financing sources (uses)       |                 |       |             |        |             |                     |         |
| Transfers out                        | (2,564,343)     |       | (2,364,343) |        | (2,364,343) |                     | -       |
| Total other financing sources (uses) | <br>(2,564,343) |       | (2,364,343) |        | (2,364,343) |                     | -       |
| Net change in fund balances          | (81,737)        |       | (79,174)    |        | (50,539)    |                     | 28,635  |
| Fund balance - beginning             | <br>277,350     |       | 277,350     |        | 277,350     |                     |         |
| Fund balance - ending                | \$<br>195,613   | \$    | 198,176     | \$     | 226,811     | \$                  | 28,635  |

|                                      | 0  | Budgeted<br>riginal | Amount | ts<br>Final | <br>Actual<br>Amounts | Variance<br>Positive (Negative) |       |  |
|--------------------------------------|----|---------------------|--------|-------------|-----------------------|---------------------------------|-------|--|
| Revenues<br>Charges for services     | \$ | 182,000             | \$     | 254,600     | \$<br>254,890         | \$                              | 290   |  |
| Investment earnings                  |    | 500                 |        | 350         | 381                   |                                 | 31    |  |
| Total revenues                       |    | 182,500             |        | 254,950     | <br>255,271           |                                 | 321   |  |
| Expenditures                         |    |                     |        |             |                       |                                 |       |  |
| Current:                             |    |                     |        |             |                       |                                 |       |  |
| Physical environment                 |    | 226,795             |        | 226,795     | 224,814               |                                 | 1,981 |  |
| Total expenditures                   |    | 226,795             |        | 226,795     | <br>224,814           |                                 | 1,981 |  |
| Excess (deficiency) of revenues over |    |                     |        |             |                       |                                 |       |  |
| (under) expenditures                 |    | (44,295)            |        | 28,155      | <br>30,457            |                                 | 2,302 |  |
| Other financing sources              |    |                     |        |             |                       |                                 |       |  |
| Transfers in                         |    | 48,888              |        | 48,888      | 48,994                |                                 | 106   |  |
| Total other financing sources        |    | 48,888              |        | 48,888      | <br>48,994            |                                 | 106   |  |
| Net change in fund balances          |    | 4,593               |        | 77,043      | 79,451                |                                 | 2,408 |  |
| Fund balance - beginning             |    | 96,092              |        | 96,092      | <br>96,092            |                                 | -     |  |
| Fund balance - ending                | \$ | 100,685             | \$     | 173,135     | \$<br>175,543         | \$                              | 2,408 |  |

## CITY OF VERO BEACH, FLORIDA

# COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

## SEPTEMBER 30, 2020

|  | Hea<br>Insur |   | Liability<br>nsurance | Total           |
|--|--------------|---|-----------------------|-----------------|
| Assets                                 |              |   |                       |                 |
| Current assets:                        |              |   |                       |                 |
| Equity in pooled cash and investments  | \$           | - | \$<br>1,733,806       | \$<br>1,733,806 |
| Receivables, net:                      |              |   |                       |                 |
| Interest                               |              | - | 12,974                | 12,974          |
| Prepaid costs                          |              | - | <br>45,000            | <br>45,000      |
| Total current assets                   |              |   | <br>1,791,780         | <br>1,791,780   |
| Capital assets:                        |              |   |                       |                 |
| Capital assets being depreciated       |              | - | 8,047                 | 8,047           |
| Accumulated depreciation               |              | - | (8,047)               | (8,047)         |
| Capital assets being depreciated, net  |              | - | <br>-                 | <br>-           |
| Total assets                           | \$           |   | \$<br>1,791,780       | \$<br>1,791,780 |
| iabilities                             |              |   |                       |                 |
| Current liabilities:                   |              |   |                       |                 |
| Accounts payable and contracts payable | \$           | - | \$<br>17,178          | \$<br>17,178    |
| Claims payable                         |              | - | 371,298               | 371,298         |
| Total current liabilities              |              | - | <br>388,476           | <br>388,476     |
| Noncurrent liabilities:                |              |   |                       |                 |
| Claims payable                         |              | - | 865,702               | 865,702         |
| Total noncurrent liabilities           |              | - | 865,702               | <br>865,702     |
| Total liabilities                      |              |   | <br>1,254,178         | <br>1,254,178   |
| Net position                           |              |   |                       |                 |
| Unrestricted                           |              | - | 537,602               | 537,602         |
| Total net position                     |              | - | 537,602               | <br>537,602     |
| Total liabilities and net position     | \$           | - | \$<br>1,791,780       | \$<br>1,791,780 |

## CITY OF VERO BEACH, FLORIDA

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

|                                    |    | Health<br>surance |    | ability<br>urance | Total |           |  |
|------------------------------------|----|-------------------|----|-------------------|-------|-----------|--|
| Operating revenue<br>Miscellaneous | \$ | 6,792             | \$ |                   | \$    | 6 702     |  |
|                                    | φ  |                   | φ  | -                 | φ     | 6,792     |  |
| Total operating revenue            |    | 6,792             |    | -                 |       | 6,792     |  |
| Operating expenses                 |    |                   |    |                   |       |           |  |
| Claims expense                     |    | -                 |    | 8,682             |       | 8,682     |  |
| Operating charges                  |    | 659               |    | -                 |       | 659       |  |
| Total operating expenditures       |    | 659               |    | 8,682             |       | 9,341     |  |
| Operating income (loss)            |    | 6,133             |    | (8,682)           |       | (2,549)   |  |
| Nonoperating revenues              |    |                   |    |                   |       |           |  |
| Investment earnings                |    | 6,676             |    | 59,466            |       | 66,142    |  |
| Total nonoperating revenue         |    | 6,676             |    | 59,466            |       | 66,142    |  |
| Transfers                          |    |                   |    |                   |       |           |  |
| Transfers out                      |    | (400,057)         |    | -                 |       | (400,057) |  |
| Total transfers                    |    | (400,057)         |    | -                 |       | (400,057) |  |
| Changes in net position            |    | (387,248)         |    | 50,784            |       | (336,464) |  |
| Net position - beginning of year   |    | 387,248           |    | 486,818           |       | 874,066   |  |
| Net position - end of year         | \$ |                   | \$ | 537,602           | \$    | 537,602   |  |

## **CITY OF VERO BEACH, FLORIDA** COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

|   | Health<br>surance                            | <br>Liability<br>nsurance                         | <br>Total   |
|---|--|---|---|
| Operating activities<br>Cash received from vendors for program expenses<br>Payments to vendors<br>Benefit payments<br>Net cash provided by (used in) operating activities   | \$<br>6,792<br>(1,511)<br>                   | \$<br>-<br>(451)<br>(107,682)<br>(108,133)        | \$<br>6,792<br>(1,962)<br>(107,682)<br>(102,852)  |
| Noncapital financing activities<br>Transfers out<br>Net cash used in noncapital financing<br>activities   | <br>(400,057)                                | <br>  | <br>(400,057)                                     |
| Investing activities<br>Purchases of pooled investments<br>Cash received on sale of pooled investments<br>Interest received<br>Net cash provided by investing activities  | <br>(251,250)<br>379,248<br>5,905<br>133,903 | <br>(1,198,337)<br>1,338,835<br>59,319<br>199,817 | <br>(1,449,587)<br>1,718,083<br>65,224<br>333,720 |
| Change in cash and cash equivalents   | <br>(260,873)                                | <br>91,684  | <br>(169,189)                                     |
| Cash and cash equivalents<br>Beginning of year  | <br>260,873                                  | <br>151,824                                       | <br>412,697                                       |
| End of year   | \$<br>-                                      | \$<br>243,508                                     | \$<br>243,508                                     |
| <b>Cash and cash equivalents classified as:</b><br>Equity in pooled cash and investments<br>Less: investments not meeting definition of cash equivalents  | \$<br>-                                      | \$<br>1,733,806<br>(1,490,298)<br>243,508         | \$<br>1,733,806<br>(1,490,298)<br>243,508         |
| Reconciliation of operating income (loss)<br>to net cash used in operating activities<br>Operating income (loss)<br>Change in assets, liabilities and deferred outflows:<br>Accounts payable and contracts payable<br>Claims payable<br>Total adjustments | \$<br>6,133<br>(852)<br>-<br>(852)           | \$<br>(8,682)<br>(451)<br>(99,000)<br>(99,451)    | \$<br>(2,549)<br>(1,303)<br>(99,000)<br>(100,303) |
| Net cash provided by (used in) operating activities   | \$<br>5,281                                  | \$<br>(108,133)                                   | \$<br>(102,852)                                   |

## **CITY OF VERO BEACH, FLORIDA** COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

|                                    | <br>ance<br>r 1, 2019 | Additions       | Deletions         | Balance<br>September 30, 2020 |
|------------------------------------|-----------------------|-----------------|-------------------|-------------------------------|
| Health and Life Insurance Fund     | <br>                  | <br>            | <br>              |                               |
| Assets                             |                       |                 |                   |                               |
| Cash and cash equivalents          | \$<br>-               | \$<br>4,223,181 | \$<br>(4,223,181) | \$-                           |
| Liabilities                        |                       |                 |                   |                               |
| Accounts payable                   | \$<br>_               | \$<br>4,223,181 | \$<br>(4,223,181) | \$                            |
| Retirement Premium Assistance Fund |                       |                 |                   |                               |
| Assets                             |                       |                 |                   |                               |
| Cash and cash equivalents          | \$<br>-               | <br>1,041,952   | <br>(1,041,952)   | \$-                           |
| Liabilities                        |                       |                 |                   |                               |
| Escrow                             | \$<br>-               | <br>1,041,952   | <br>(1,041,952)   | \$                            |
| Total All Agency Funds             |                       |                 |                   | -                             |
| Assets                             |                       |                 |                   |                               |
| Cash and cash equivalents          | \$<br>-               | \$<br>5,265,133 | \$<br>(5,265,133) | \$                            |
| Liabilities                        |                       |                 |                   |                               |
| Accounts payable                   | \$<br>-               | \$<br>4,223,181 | \$<br>(4,223,181) | \$-                           |
| Escrow                             | <br>-                 | <br>1,041,952   | <br>(1,041,952)   | -                             |
| Total liabilities                  | \$<br>-               | \$<br>5,265,133 | \$<br>(5,265,133) | \$                            |

## CITY OF VERO BEACH, FLORIDA

SCHEDULE OF EXPENDITURES OF LOCAL FINANCIAL ASSISTANCE

FOR THE YEAR ENDED SEPTEMBER 30, 2020

| LOCAL AGENCY, PASS-THROUGH ENTITY               | DATE OF | PROJECT IDENTIFICATION    | PROGRAM OR |       | TOTAL        |       |
|---|---------|---------------------------|------------|-------|--------------|-------|
| OCAL PROJECT                                    | AWARD   | NUMBER                    | AWARD AMT  |       | EXPENDITURES |       |
| JNITED STATES TENNIS ASSOCIATION                |         |                           |            |       |              |       |
| Facility Recovery Grant Award                   | 5/12/20 | Riverside Racquet Complex | \$         | 2,250 | \$           | 2,250 |
| TOTAL EXPENDITURES OF LOCAL FINANCIAL ASSISTANC | E       |                           |            |       | \$           | 2,250 |

#### NOTE 1 - ACCOUNTING POLICIES:

The Schedule of Expenditures of Local Financial Assistance was prepared with the accounting policies described in 'Note 1 -Summary of Significant Accounting Policies' of the Notes to the Financial Statements.

STATISTICAL SECTION

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# **CITY OF VERO BEACH, FLORIDA** STATISTICAL SECTION

#### **Statistical Section**

This part of the City of Vero Beach, Florida's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### **Contents**

#### Financial Trends (Tables 1-4)

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### Revenue Capacity (Tables 5-10)

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax, and the municipal sales tax.

#### Debt Capacity (Tables 11-14)

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### Economic and Demographic Information (Tables 15-17)

These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.

#### **Operating Information (Tables 18-19)**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

# NET POSITION BY COMPONENT

LAST TEN FISCAL YEARS (TABLE 1) - UNAUDITED

|                                | 2020          | 2019                 | 2018             | 2017           |
|--------------------------------|---------------|----------------------|------------------|----------------|
| Governmental Activities        |               |                      |                  |                |
| Net investment in capital      |               |                      |                  |                |
| assets                         | \$ 35,984,98  | 4 \$ 35,627,735      | \$ 41,230,126    | \$ 40,283,960  |
| Restricted                     | 3,798,09      | 0 8,170,538          | 4,118,073        | 5,257,686      |
| Unrestricted                   | 32,397,93     | 3 25,995,580 (6)     | (22,356,798) (4) | (17,430,737)   |
| Total Governmental Activities  |               |                      |                  |                |
| Net Position                   | \$ 72,181,00  | 7 \$ 69,793,853      | \$ 22,991,401    | \$ 28,110,909  |
|                                |               |                      |                  |                |
| Business-Type Activities       |               |                      |                  |                |
| Net investment in capital      |               |                      |                  |                |
| assets                         | \$ 101,614,41 | 0 \$ 101,288,693 (6) | \$ 152,332,030   | \$ 149,467,827 |
| Restricted                     | -             | -                    | 2,000,000        | 2,000,000      |
| Unrestricted                   | 19,457,52     | 5 16,929,357         | 31,698,542 (5)   | 29,333,484     |
| Total Business-Type Activities |               |                      |                  |                |
| Net Position                   | \$ 121,071,93 | 5 \$ 118,218,050     | \$ 186,030,572   | \$ 180,801,311 |
|                                | <u> </u>      |                      | <u> </u>         | <u> </u>       |
| Primary Government             |               |                      |                  |                |
| Net investment in capital      |               |                      |                  |                |
| assets                         | \$ 137,599,39 | 4 \$ 136,916,428     | \$ 193,562,156   | \$ 189,751,787 |
| Restricted                     | 3,798,09      |                      | 6,118,073        | 7,257,686      |
| Unrestricted                   | 51,855,45     |                      | 9,341,744        | 11,902,747     |
| Total Primary Government       |               |                      | . /              | . ,            |
| Net Position                   | \$ 193,252,94 | 2 \$ 188,011,903     | \$ 209,021,973   | \$ 208,912,220 |
|                                | φ 100,202,04  | φ 100,011,000        | φ 200,021,070    | φ 200,012,220  |

(1) Impacted by addition of \$19.8 million in net pension liability due to implementation of GASB 68

(2) Impacted by addition of \$18.6 million in net pension liability due to implementation of GASB 68

(3) Impacted by reallocation of \$8.8 million in net OPEB obligations to business-type entities

(4) Impacted by addition of \$5.4 million in net OPEB liability due to implementation of GASB 75

(5) Impacted by addition of \$6.9 million in net OPEB liability due to implementation of GASB 75

(6) Impacted by sale of Electric System to Florida Power & Light in December 2018 and transfer of residual sale

proceeds to the General Fund

| <br>2016           | <br>2015             | <br>2014          | <br>2013          |    | 2012        | <br>2011          |
|--------------------|----------------------|-------------------|-------------------|----|-------------|-------------------|
|                    |                      |                   |                   |    |             |                   |
| \$<br>36,988,494   | \$<br>35,672,967     | \$<br>28,542,240  | \$<br>29,631,269  | \$ | 29,908,083  | \$<br>28,499,031  |
| 5,729,880          | 5,088,640            | 5,400,588         | 5,165,879         |    | 4,600,854   | 5,028,407         |
| (15,944,231) (3)   | <br>(22,913,106) (1) | <br>(4,475,195)   | <br>(2,216,098)   |    | (402,043)   | <br>4,227,519     |
| \$<br>26,774,143   | \$<br>17,848,501     | \$<br>29,467,633  | \$<br>32,581,050  | \$ | 34,106,894  | \$<br>37,754,957  |
|                    |                      |                   |                   |    |             |                   |
|                    |                      |                   |                   |    |             |                   |
| \$<br>165,590,074  | \$<br>161,203,319    | \$<br>170,783,743 | \$<br>177,072,568 | \$ | 171,182,649 | \$<br>174,571,428 |
| 2,000,000          | 2,000,000            | 2,000,000         | 2,000,000         |    | 2,000,000   | 2,000,000         |
| <br>36,187,202 (3) | <br>42,128,961 (2)   | <br>50,692,532    | <br>47,424,788    |    | 50,423,511  | <br>46,207,638    |
| \$<br>203,777,276  | \$<br>205,332,280    | \$<br>223,476,275 | \$<br>226,497,356 | \$ | 223,606,160 | \$<br>222,779,066 |
|                    |                      |                   |                   |    |             |                   |
|                    |                      |                   |                   |    |             |                   |
| \$<br>202,578,568  | \$<br>196,876,286    | \$<br>199,325,983 | \$<br>206,703,837 | \$ | 201,090,732 | \$<br>203,070,461 |
| 7,729,880          | 7,088,640            | 7,400,588         | 7,165,879         |    | 6,600,854   | 7,028,407         |
| <br>20,242,971     | <br>19,215,855       | <br>46,217,337    | <br>45,208,690    |    | 50,021,468  | <br>50,435,155    |
| \$<br>230,551,419  | \$<br>223,180,781    | \$<br>252,943,908 | \$<br>259,078,406 | \$ | 257,713,054 | \$<br>260,534,023 |
|                    |                      |                   |                   | _  |             |                   |

## **CITY OF VERO BEACH, FLORIDA** CHANGES IN NET POSITION LAST TEN FISCAL YEARS (TABLE 2) - UNAUDITED

|   | <br>2020               | <br>2019         | _   | 2018           | <br>2017                          |
|---|------------------------|------------------|-----|----------------|-----------------------------------|
| Program Revenues                                |                        |                  |     |                |                                   |
| Governmental activities:                        |                        |                  |     |                |                                   |
| Charges for Services:                           |                        |                  |     |                |                                   |
| General Government                              | \$<br>2,427,301        | \$<br>2,806,806  |     | \$ 3,636,392   | \$<br>3,604,995                   |
| Public Safety                                   | 992,799                | 481,695          |     | 258,911        | 220,653                           |
| Physical Environment                            | 299,475                | 192,322          |     | 218,324        | 233,292                           |
| Transportation                                  | 161,705                | -                |     | -              | -                                 |
| Culture/Recreation                              | 343,112                | 593,483          |     | 499,926        | 527,190                           |
| Operating Grants and Contributions              | 484,471                | 1,111,910        |     | 79,794         | 570,180                           |
| Capital Grants and Contributions                | <br>970,046            | <br>109,670      | _   | 347,023        | <br>2,113,592                     |
| Total Governmental Activities Program Revenues  | <br>5,678,909          | <br>5,295,886    | _   | 5,040,370      | <br>7,269,902                     |
| Business-Type Activities:                       |                        |                  |     |                |                                   |
| Charges for Services:                           |                        |                  |     |                |                                   |
| Electric System                                 | -                      | 19,789,486       | (2) | 92,290,247     | 86,654,495                        |
| Water and Sewer System                          | 17,307,134             | 16,709,377       |     | 16,484,264     | 16,902,369                        |
| Municipal Airport                               | 3,247,175              | 3,410,340        |     | 2,936,011      | 2,667,741                         |
| Municipal Marina                                | 1,807,622              | 1,754,644        |     | 1,781,640      | 1,545,493                         |
| Solid Waste                                     | 2,760,365              | 2,828,287        |     | 2,858,130      | 2,832,737                         |
| Recreation                                      | -                      | -                |     | -              | -                                 |
| Operating Grants and Contributions              | (21,432)               | 99,840           |     | 2,128,768      | 804,917                           |
| Capital Grants and Contributions                | <br>2,190,864          | <br>5,946,756    | _   | 2,561,161      | <br>7,168,130                     |
| Total Business-Type Activities Program Revenues | <br>27,291,728         | <br>50,538,730   | _   | 121,040,221    | <br>118,575,882                   |
| Total Program Revenues                          | \$<br>32,970,637       | \$<br>55,834,616 | _   | \$ 126,080,591 | \$<br>125,845,784                 |
| Expenses  |                        |                  |     |                |                                   |
| Governmental activities:                        |                        |                  |     |                |                                   |
| General Government                              | \$<br>8,232,024        | \$<br>20,276,511 |     | \$ 10,777,489  | \$<br>10,461,740                  |
| Public Safety                                   | 8,382,265              | 9,316,420        |     | 8,257,722      | 8,647,963                         |
| Physical Environment                            | 297,960                | 275,397          |     | 225,226        | 214,628                           |
| Transportation                                  | 3,581,215              | 3,045,625        |     | 2,525,844      | 2,410,448                         |
| Culture and Recreation                          | 4,568,626              | 4,719,915        |     | 4,681,936      | 4,644,893                         |
| Interest and Fiscal Charges                     | <br>65,593             | <br>483,390      | _   | 263,554        | <br>277,386                       |
| Total Governmental Activities Expenses          | <br>25,127,683         | <br>38,117,258   | _   | 26,731,771     | <br>26,657,058                    |
| Business-Type Activities:                       |                        |                  |     |                |                                   |
| Electric System                                 | -                      | 19,332,640       | (2) | 81,136,691     | 90,705,047                        |
| Water and Sewer System                          | 15,118,926             | 15,622,061       |     | 14,437,913     | 13,604,066                        |
| Municipal Airport                               | 5,010,628              | 4,340,883        |     | 3,905,791      | 3,226,727                         |
|   |                        | 1,796,148        |     | 1,441,555      | 1,377,152                         |
| Municipal Marina                                | 1,425,571              |                  |     |                |                                   |
| · ·   | 1,425,571<br>2,727,650 | 2,759,977        |     | 2,615,601      | 2,552,714                         |
| Municipal Marina                                |                        |                  | _   |                | <br>2,552,714                     |
| Municipal Marina<br>Solid Waste                 |                        |                  | -   |                | <br>2,552,714<br>-<br>111,465,706 |

(1) Recreation enterprise fund eliminated - Recreation program revenues and expenses moved to General Fund

(2) Electric System results reflect partial year due to sale to Florida Power & Light in December 2018.

| 201                       | 6  |            | 2015   | -          | <br>2014   | <br>2013  | <br>2012   | <br>2011  |
|---------------------------|--|------------|--|------------|--|---|--|---|
| 18                        | 59,324<br>88,395<br>39,528                               | \$         | 3,120,124<br>194,385<br>194,881  |            | \$<br>3,023,348<br>174,406<br>164,918  | \$<br>3,209,874<br>177,152<br>170,416   | \$<br>3,322,533<br>166,584<br>127,392  | \$<br>3,249,020<br>129,944<br>92,702  |
| 48                        | -<br>16,220<br>84,508<br>53,687                          | . <u> </u> | 509,375<br>513,190<br>91,742   | _          | -<br>635,643<br>179,446  | <br>-<br>519,600<br>282,007   | <br>-<br>527,612<br>82,739   | <br>88,014  |
| 6,44                      | 41,662   |            | 4,623,697  | _          | <br>4,177,761  | <br>4,359,049   | <br>4,226,860  | <br>3,559,680   |
| 16,18<br>2,5<br>1,49      | 81,478<br>88,317<br>16,607<br>98,695<br>47,822<br>-      |            | 92,830,617<br>16,029,976<br>2,514,581<br>1,546,143<br>2,740,889<br>-   | (1)        | 93,252,348<br>15,665,556<br>2,442,121<br>1,684,381<br>2,705,412<br>579,465<br>44,794 | 90,957,716<br>15,482,251<br>2,303,092<br>1,720,499<br>2,586,679<br>564,041    | 86,941,142<br>17,312,617<br>2,310,893<br>1,715,912<br>2,487,424<br>561,910   | 84,281,650<br>18,434,117<br>2,592,932<br>1,647,314<br>2,498,231<br>562,592<br>177,937 |
|                           | 35,272   |            | 1,271,305  | _          | <br>2,605,464  | <br>2,209,793   | <br>1,199,221  | <br>2,585,075   |
|                           | 68,191<br>09,853   | \$         | 116,933,511<br>121,557,208   | -          | \$<br><u>118,979,541</u><br>123,157,302  | \$<br>115,824,071<br>120,183,120  | \$<br><u>112,529,119</u><br>116,755,979                                      | \$<br>112,779,848   |
| 8,3<br>20<br>2,68<br>4,60 | 95,925<br>74,255<br>08,813<br>83,590<br>64,530<br>76,390 | \$         | 9,237,771<br>7,498,780<br>193,287<br>3,835,253<br>4,735,272<br>249,296 | _          | \$<br>10,889,683<br>7,491,964<br>197,150<br>2,151,441<br>1,824,566<br>257,600        | \$<br>12,037,462<br>7,454,292<br>171,260<br>2,325,155<br>1,781,225<br>253,000 | \$<br>9,797,132<br>7,585,350<br>155,472<br>2,479,329<br>866,935<br>620,728   | \$<br>12,958,247<br>7,776,116<br>133,192<br>2,652,809<br>807,693<br>528,045           |
| 25,80                     | 03,503   |            | 25,749,659   | -          | <br>22,812,404   | <br>24,022,394  | <br>21,504,946   | <br>24,856,102  |
| 13,64<br>3,23<br>1,25     | 76,814<br>43,485<br>39,835<br>55,700<br>50,937<br>-      |            | 84,536,494<br>13,133,789<br>3,314,122<br>1,340,805<br>2,287,153        | <u>(1)</u> | 84,916,435<br>13,213,332<br>3,072,287<br>1,508,790<br>2,266,298<br>2,659,264         | 84,658,883<br>13,437,853<br>3,180,768<br>1,646,038<br>2,116,377<br>2,495,572  | 81,518,083<br>14,787,816<br>3,133,745<br>1,701,291<br>2,301,788<br>3,336,862 | 81,241,261<br>15,390,337<br>3,086,270<br>1,717,969<br>2,268,793<br>3,462,899          |
| 104,80                    | 66,771   |            | 104,612,363  | _          | <br>107,636,406  | <br>107,535,491   | <br>106,779,585  | <br>107,167,52  |
| \$ 130,6                  | 70,274   | \$         | 130,362,022  | _          | \$<br>130,448,810  | \$<br>131,557,885   | \$<br>128,284,531  | \$<br>132,023,63  |

### **CITY OF VERO BEACH, FLORIDA** CHANGES IN NET POSITION LAST TEN FISCAL YEARS (TABLE 2) - UNAUDITED

|  | 2020            | 2019            | 2018                     | 2017            |
|--|-----------------|-----------------|--------------------------|-----------------|
| Net (Expense)/Revenue                                      |                 |                 |                          |                 |
| Governmental activities                                    | \$ (19,448,774) | \$ (32,821,372) | \$ (21,691,401)          | \$ (19,387,156) |
| Business-Type Activities                                   | 3,008,953       | 6,687,021       | 17,502,670               | 7,110,176       |
| Total Primary Government Net Expense                       | \$ (16,439,821) | \$ (26,134,351) | \$ (4,188,731)           | \$ (12,276,980) |
| General Revenues and Other Changes in Net Position         |                 |                 |                          |                 |
| Governmental activities:                                   |                 |                 |                          |                 |
| Property Taxes, Levied for General Purposes                | \$ 7,355,480    | \$ 6,940,767    | \$ 6,504,063             | \$ 6,067,927    |
| Sales and gas taxes  | 2,814,422       | 2,838,430       | ¢ 0,004,000<br>2,814,155 | 2,666,342       |
| Utility Taxes  | 5,513,402       | 4,996,861       | 3,506,556                | 3,387,171       |
| Intergovernmental revenue: state revenue sharing           | 2,242,366       | 2,238,673       | 2,184,765                | 2,152,732       |
| Investment Earnings  | 2,242,300       | 619,781         | 2,184,785                | 79,629          |
| Other revenues   |                 | ,               | ,                        |                 |
|  | 221,249         | 3,956,831       | 441,187                  | 102,235         |
| Transfers  | 1,192,513       | 58,032,481      | 6,353,386                | 6,267,886       |
| Total Governmental Activities                              | 21,835,928      | 79,623,824      | 21,863,365               | 20,723,922      |
|  |                 |                 |                          |                 |
| Business-Type Activities:                                  |                 |                 |                          |                 |
| Investment Earnings  | 762,788         | 3,057,391       | 121,409                  | 139,248         |
| Other revenues   | 274,657         | 466,126         | 719,471                  | 165,839         |
| Transfers  | (1,192,513)     | (58,032,481)    | (6,353,386)              | (6,267,886)     |
| Total Business-Type Activities                             | (155,068)       | (54,508,964)    | (5,512,506)              | (5,962,799)     |
| Total general revenues                                     | \$ 21,680,860   | \$ 25,114,860   | \$ 16,350,859            | \$ 14,761,123   |
|  |                 |                 |                          |                 |
| Changes in net position before special/extraordinary items |                 |                 |                          |                 |
| Governmental activities:                                   | \$ 2,387,154    | \$ 46,802,452   | \$ 171,964               | \$ 1,336,766    |
| Business-Type Activities:                                  | 2,853,885       | (47,821,943)    | 11,990,164               | 1,147,377       |
|  |                 |                 |                          |                 |
| Special/Extraordinary Items                                |                 |                 |                          |                 |
| Special Item - sale electric utility                       | \$ -            | \$ (19,990,579) | \$-                      | \$-             |
| Special Item - loss on impairment of assets                | -               | -               | -                        | (24,123,342)    |
| Governmental activities - Release of settlement reserve    |                 |                 |                          |                 |
|  |                 |                 |                          |                 |
| Changes in Net Position                                    |                 |                 |                          |                 |
| Governmental activities:                                   | \$ 2,387,154    | \$ 46,802,452   | \$ 171,964               | \$ 1,336,766    |
| Business-Type Activities:                                  | 2,853,885       | (67,812,522)    | 11,990,164               | 1,147,377       |
| Total Primary Government Change in Net Position            | \$ 5,241,039    | \$ (21,010,070) | \$ 12,162,128            | \$ 2,484,143    |
|  | + 0,2,000       | + (2.,0.0,010)  | ÷ .2,.02,.20             | <u> </u>        |

| <br>2016  | 2015   | 2014   | 2013   | 2012  | 2011   |
|---|--|--|--|---|--|
| \$<br>(19,361,841)<br>12,801,420  | \$<br>(21,125,662)<br>12,321,148   | \$<br>(18,634,643)<br>11,343,135   | \$<br>(19,663,345)<br>8,288,580  | \$<br>(17,278,086)<br>5,749,534   | \$<br>(21,296,422)<br>5,612,319  |
| \$<br>(6,560,421)   | \$<br>(8,804,514)  | \$<br>(7,291,508)  | \$<br>(11,374,765)   | \$<br>(11,528,552)  | \$<br>(15,684,103)   |
| \$<br>5,456,351<br>2,542,706<br>3,371,684<br>1,679,141<br>167,602<br>500,070<br>6,401,986<br>20,119,540 | \$<br>4,335,449<br>2,525,140<br>3,321,721<br>1,645,349<br>228,767<br>94,948<br>6,656,986<br>18,808,360 | \$<br>4,189,203<br>2,558,056<br>3,413,665<br>1,607,641<br>89,954<br>144,557<br>5,147,454<br>17,150,530 | \$<br>4,115,113<br>2,234,588<br>3,492,793<br>1,525,146<br>46,097<br>121,400<br>5,236,999<br>16,772,136 | \$<br>4,245,008<br>2,225,963<br>3,438,308<br>1,478,492<br>216,447<br>117,811<br>4,678,934<br>16,400,963 | \$<br>4,238,150<br>2,829,121<br>3,463,808<br>1,558,925<br>298,044<br>54,178<br>4,140,811<br>16,583,037 |
| <br>20,119,040  | <br>10,000,000   | <br>17,130,330   | <br>10,772,130   | <br>10,400,903  | <br>10,303,037   |
| <br>294,211<br>(80,706)<br>(6,401,986)  | <br>296,383<br>(177,305)<br>(6,656,986)  | <br>126,448<br>(1,134,393)<br>(5,147,454)  | <br>68,290<br>270,430<br>(5,236,999)   | <br>220,054<br>223,142<br>(4,678,934)   | <br>355,413<br>143,184<br>(4,140,811)  |
| <br>(6,188,481)   | <br>(6,537,908)  | <br>(6,155,399)  | <br>(4,898,279)  | <br>(4,235,738)   | <br>(3,642,214)  |
| \$<br>13,931,059  | \$<br>12,270,452   | \$<br>10,995,131   | \$<br>11,873,857   | \$<br>12,165,225  | \$<br>12,940,823   |
| \$<br>757,699<br>6,612,939  | \$<br>(2,317,302)<br>5,783,240   | \$<br>(1,484,113)<br>5,187,736   | \$<br>(2,891,209)<br>3,390,301   | \$<br>(877,123)<br>1,513,796  | \$<br>(4,713,385)<br>1,970,105   |
| \$<br>-   | \$<br>-  | \$<br>-  | \$<br>-<br>-<br>1,471,137  | \$<br>-<br>-  | \$<br>-  |
| \$<br>757,699<br>6,612,939  | \$<br>(2,317,302)<br>5,783,240   | \$<br>(1,484,113)<br>5,187,736   | \$<br>(1,420,072)<br>3,390,301   | \$<br>(877,123)<br>1,513,796  | \$<br>(4,713,385)<br>1,970,105   |
| \$<br>7,370,638   | \$<br>3,465,938  | \$<br>3,703,623  | \$<br>1,970,229  | \$<br>636,673   | \$<br>(2,743,280)  |

### FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (TABLE 3) - UNAUDITED

|                                    | 2020          | 2019          | 2018          | 2017          | 2016          |
|------------------------------------|---------------|---------------|---------------|---------------|---------------|
| General Fund                       |               |               |               |               |               |
|                                    |               |               |               |               |               |
| Nonspendable                       | ¢ 440.040     | ¢ 400.050     | ¢ 440.004     | ¢ 405.000     | ¢ 400.044     |
| Inventories and Prepaids           | \$ 146,916    | \$ 169,356    | \$ 112,934    | \$ 185,022    | \$ 189,311    |
| Restricted                         |               |               |               |               |               |
| General Government                 | 111,269       | -             | -             | -             | -             |
| Committed for:                     |               |               |               |               |               |
| Encumbrances                       | -             | -             | -             | -             | -             |
| Physical environment               | 118,327       | 81,302        | 62,387        | 72,543        | 64,708        |
| Emergency (Disaster) Reserve       | 5,000,000     | 4,779,885     | (2) 2,000,000 | 1,009,706     | 2,000,000 (1) |
| Unfunded Pension Liability Reserve | 12,501,492    | 14,400,000    | (2) -         | -             | -             |
| OPEB Reserve                       | 8,932,691     | 9,450,000     | (2) -         | -             | -             |
| Capital & Infrastructure Reserve   | 21,000,000    | 21,000,000    | (2) -         | -             | -             |
| Assigned                           | 1,500,000     | -             | -             | -             | -             |
| Unassigned                         | 15,614,516    | 15,562,853    | 8,134,137     | 8,064,718     | 7,951,818     |
| Total General Fund                 | 64,925,211    | 65,443,396    | 10,309,458    | 9,331,989     | 10,205,837    |
| All Other Governmental Funds       |               |               |               |               |               |
| Restricted                         |               |               |               |               |               |
| Debt service                       | \$-           | \$ -          | \$-           | \$ -          | \$ -          |
| Public safety                      | 104,594       | 45,780        | 45,709        | 42,769        | 44,933        |
| Culture & recreation               | 877,063       | 890,760       | 862,736       | 857,656       | 854,849       |
| Physical environment               | 2,705,164     | 7,233,998     | 3,209,628     | 4,357,261     | 4,830,098     |
| Assigned                           | 4,143,185     | -             | -             | -             | -             |
| Jnassigned                         |               |               |               |               | <u> </u>      |
| Fotal All Other Governmental Funds | 7,830,006     | 8,170,538     | 4,118,073     | 5,257,686     | 5,729,880     |
| Fotal Governmental Funds           | \$ 72,755,217 | \$ 73,613,934 | \$ 14,427,531 | \$ 14,589,675 | \$ 15,935,717 |

Note: This schedule has been updated retroactively to reflect implementation of GASB 54 - *Fund Balance Reporting and Governmental Funds Type Definitions* based on information contained in prior year audited financial statements.

(1) City adoption of formal General Fund fund balance policy by City Council resolution designated \$2 million as emergency (disaster) reserve

(2) City adoption of revised General Fund fund balance policy by City Council resolution increased Emergency (disaster) reserve to \$5 million (less current year hurricane expenditures), designated \$14.4 million as Unfunded Pension Liability Reserve, \$9.45 million OPEB Reserve and \$21.0 million Capital & Infrastructure Reserve.

For more detail regarding fund balance classification, see Note. 16 Fund Balances - Governmental Funds in the Notes to the Financial Statements.

| <br>2015         | 2014          | 2013          | 2012          | 2011          |
|------------------|---------------|---------------|---------------|---------------|
| \$<br>152,542    | \$ 142,414    | \$ 163,813    | \$ 166,727    | \$ 135,474    |
|                  |               |               |               |               |
| -                | -             | -             | -             | -             |
| -                | -             | -             | -             | 19,536        |
| 3,521            | 3,063         | 2,742         | 2,128         | 2,000         |
| -                | -             | -             | -             | -             |
| -                | -             | -             | -             | -             |
| -                | -             | -             | -             | -             |
| -                | -             | -             | -             | -             |
| -                | -             | -             | -             | -             |
| <br>9,847,661    | 9,420,477     | 8,927,984     | 7,643,813     | 7,726,170     |
| <br>10,003,724   | 9,565,954     | 9,094,539     | 7,812,668     | 7,883,180     |
| \$<br>-          | \$ -          | \$-           | \$ -          | \$ -          |
| 30,100           | 30,763        | 34,777        | 49,183        | 43,255        |
| 871,255          | 903,189       | 900,833       | 927,148       | 964,074       |
| 4,187,285        | 4,466,636     | 4,230,269     | 3,622,395     | 4,122,164     |
| -                | -             | -             | -             | -             |
| <br>(66,293)     | (88,058)      | (82,783)      | (105,954)     | (103,086)     |
| <br>5,022,347    | 5,312,530     | 5,083,096     | 4,492,772     | 5,026,407     |
| \$<br>15,026,071 | \$ 14,878,484 | \$ 14,177,635 | \$ 12,305,440 | \$ 12,909,587 |

## CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (TABLE 4) - UNAUDITED

|  | 2020          | 2019          |     | 2018          | 2017           |
|--|---------------|---------------|-----|---------------|----------------|
| Revenues   |               |               |     |               |                |
| Taxes  | \$ 15,830,560 | \$ 14,929,923 |     | \$ 12,972,024 | \$ 12,276,567  |
| Licenses and permits                                       | 188,278       | 185,509       |     | 146,704       | 164,629        |
| Intergovernmental  | 2,242,366     | 2,238,672     |     | 2,184,765     | 2,152,732      |
| Special assessments  | -             | -             |     | -             | -              |
| Grants   | 1,519,981     | 297,314       |     | 689,739       | 2,116,519      |
| Charges for services                                       | 2,887,654     | 3,097,172     |     | 3,733,279     | 3,694,367      |
| Fines and forfeitures                                      | 704,527       | 307,807       |     | 190,888       | 173,786        |
| Investment earnings  | 2,430,354     | 532,738       |     | 46,575        | 63,328         |
| Rentals  | 288,304       | 325,092       |     | 387,474       | 384,965        |
| Contributions from private sources                         | 38,327        | 103,376       |     | 251,590       | 14,495         |
| Miscellaneous  | 62,631        | 164,991       |     | 80,605        | 96,727         |
| Total Revenues   | 26,192,982    | 22,182,594    |     | 20,683,643    | 21,138,115     |
| Expenditures   |               |               |     |               |                |
| Current:   |               |               |     |               |                |
| General government   | 8,852,802     | 8,369,684     |     | 8,953,247     | 9,115,028      |
| Public safety  | 8,819,471     | 8,612,310     |     | 8,046,156     | 7,706,238      |
| Physical environment                                       | 224,814       | 206,813       |     | 197,833       | 191,852        |
| Transportation   | 2,381,332     | 2,272,557     |     | 2,251,096     | 2,166,364      |
| Culture and recreation                                     | 4,465,982     | 4,368,873     |     | 4,188,960     | 4,109,130      |
| Debt Service:  |               |               |     |               |                |
|  | 667,694       | 5,370,430     | (2) | 1,206,477     | 1,935,632      |
| Principal<br>Interest and Fiscal Charges                   | 69,740        | 575,130       | (2) | 274,346       | 287,813        |
| Interest and Fiscal Charges                                | 09,740        | 575,150       | (2) | 274,340       | 207,013        |
| Capital outlay   | 3,535,259     | 2,494,713     |     | 3,751,507     | 4,568,829      |
| Total Expenditures   | 29,017,094    | 32,270,510    |     | 28,869,622    | 30,080,886     |
| Excess of Revenues Over (Under)                            |               |               |     |               |                |
| Expenditures   | (2,824,112)   | (10,087,916)  |     | (8,185,979)   | (8,942,771)    |
| Other Financing Sources (Uses)                             |               |               |     |               |                |
| Capital Contributions                                      | -             | -             |     | -             | 1,500          |
| Transfer in - electric system residual                     | -             | 53,956,464    |     | -             | -              |
| Transfers in   | 4,427,727     | 18,452,942    |     | 9,966,426     | 10,498,894     |
| Transfers out  | (2,835,157)   | (7,411,862)   |     | (3,092,399)   | (3,710,367)    |
| Proceeds from sale of assets                               | 86,228        | 3,786,982     |     | 64,106        | 45,014         |
| Payments to refunded bond escrow agent                     |               | -,            |     | -             | -              |
| Proceeds from insurance                                    | 73,971        | 9,720         |     | 377,757       | 60,421         |
| Issuance of debt   | 212,626       | 480,073       |     | 707,945       | 701,267        |
| Total Other Financing Sources (Uses)                       | 1,965,395     | 69,274,319    |     | 8,023,835     | 7,596,729      |
| Net Change in Fund Balances                                | \$ (858,717)  | \$ 59,186,403 |     | \$ (162,144)  | \$ (1,346,042) |
| Debt Service as a Percentage of<br>Noncapital Expenditures | 2.8%          | 20.5%         | (2) | 5.7%          | 8.6%           |

(1) Debt service percentage is calculated on the actual principal paid.

(2) Includes final payoff of Series 2007B2 Dodgertown Loan in February 2019.

| 2016          | 2015          | 2014          | 2013          | 2012          | 2011           |
|---------------|---------------|---------------|---------------|---------------|----------------|
| \$ 11,518,440 | \$ 10,344,495 | \$ 10,320,454 | \$ 10,002,824 | \$ 10,008,688 | \$ 10,163,606  |
| 197,406       | 141,970       | 128,494       | 143,097       | 138,185       | 106,574        |
| 2,157,674     | 2,144,791     | 2,148,831     | 2,044,746     | 2,051,908     | 2,106,289      |
| -             | 2,186         | 3,420         | 3,631         | 11,516        | 22,864         |
| 1,259,662     | 103,990       | 273,850       | 278,376       | 71,223        | 87,707         |
| 3,617,980     | 3,286,376     | 2,846,518     | 3,045,522     | 3,131,087     | 2,988,790      |
| 144,900       | 147,881       | 138,627       | 118,992       | 112,523       | 106,210        |
| 128,604       | 182,099       | 66,746        | 33,809        | 174,841       | 61,684         |
| 388,401       | 274,493       | 89,501        | 89,501        | 89,501        | 221,525        |
| 277,805       | -             | -             | -             | -             | -              |
| 134,848       | 80,673        | 143,276       | 121,400       | 118,336       | 90,201         |
| 19,825,720    | 16,708,954    | 16,159,717    | 15,881,898    | 15,907,808    | 15,955,450     |
|               |               |               |               |               |                |
| 7,659,359     | 6,928,971     | 6,646,807     | 6,722,124     | 6,940,344     | 7,115,755      |
| 7,692,670     | 7,154,142     | 7,261,340     | 7,215,246     | 7,335,551     | 7,463,952      |
| 183,932       | 174,602       | 170,195       | 147,408       | 130,280       | 133,192        |
| 2,404,555     | 2,182,186     | 1,956,491     | 2,080,976     | 2,291,290     | 2,483,447      |
| 4,078,615     | 3,905,673     | 1,756,644     | 1,750,289     | 827,972       | 758,802        |
| 1,775,302     | 1,634,857     | 1,368,021     | 516,402       | 1,965,190     | 1,133,960      |
| 264,037       | 249,296       | 257,600       | 253,000       | 620,728       | 528,045        |
|               |               |               |               |               |                |
| 3,985,919     | 2,733,758     | 1,189,224     | 927,595       | 1,329,616     | 2,203,566      |
| 28,044,389    | 24,963,485    | 20,606,322    | 19,613,040    | 21,440,971    | 21,820,719     |
| (8,218,669)   | (8,254,531)   | (4,446,605)   | (3,731,142)   | (5,533,163)   | (5,865,269)    |
| -             | 1,500         | -             | -             | -             | -              |
| -             | -             | -             | -             | -             | -              |
| 10,211,440    | 10,104,049    | 9,448,012     | 8,892,541     | 17,298,437    | 10,553,456     |
| (3,285,488)   | (2,926,422)   | (4,300,558)   | (3,467,864)   | (12,431,825)  | (6,412,645)    |
| 77,191        | 14,275        | -             | -             | -             | -              |
| -             | -             | -             | -             | (5,827,724)   | -              |
| -             | -             | -             | -             | -             | -              |
| 2,125,172     | 1,228,001     |               | 178,788       | 5,890,000     | -              |
| 9,128,315     | 8,421,403     | 5,147,454     | 5,603,465     | 4,928,888     | 4,140,811      |
| \$ 909,646    | \$ 166,872    | \$ 700,849    | \$ 1,872,323  | \$ (604,275)  | \$ (1,724,458) |
| 8.4%          | 8.3%          | 8.3%          | 4.1%          | 12.8%         | 8.5%           |

# CITY OF VERO BEACH, FLORIDA TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (TABLE 5) - UNAUDITED (IN THOUSANDS)

| Fiscal<br>Year | Pi | roperty<br>Tax | Uti | lity Tax | Sa | les Tax | Com | munications<br>Tax | Ga | s Tax | <br>Total   |
|----------------|----|----------------|-----|----------|----|---------|-----|--------------------|----|-------|-------------|
| 2011           | \$ | 4,238          | \$  | 2,138    | \$ | 1,835   | \$  | 1,326              | \$ | 447   | \$<br>9,984 |
| 2012           |    | 4,245          |     | 2,155    |    | 1,710   |     | 1,284              |    | 470   | 9,863       |
| 2013           |    | 4,115          |     | 2,104    |    | 1,794   |     | 1,388              |    | 440   | 9,841       |
| 2014           |    | 4,189          |     | 2,182    |    | 2,066   |     | 1,231              |    | 492   | 10,160      |
| 2015           |    | 4,335          |     | 2,210    |    | 2,017   |     | 1,112              |    | 508   | 10,182      |
| 2016           |    | 5,456          |     | 2,258    |    | 2,041   |     | 1,112              |    | 502   | 11,369      |
| 2017           |    | 6,068          |     | 2,238    |    | 2,168   |     | 1,149              |    | 499   | 12,122      |
| 2018           |    | 6,504          |     | 2,294    |    | 2,295   |     | 1,212              |    | 519   | 12,824      |
| 2019           |    | 6,941          |     | 2,550    |    | 2,329   |     | 1,204              |    | 509   | 13,533      |
| 2020           |    | 7,355          |     | 2,724    |    | 2,313   |     | 1,239              |    | 501   | 14,132      |

# ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (TABLE 6) - UNAUDITED (IN THOUSANDS)

| Fiscal<br>Year (1) | Real<br>Property | Personal<br>Property | Less:<br>Real Property<br>Exemption |           | nal Real Propert |           | nal Real Property Taxable Assessed |    | Taxable Assessed |     | Total<br>Direct<br>Tax Rate | Total<br>Estimated Actual<br>Taxable Value |  |  |
|--------------------|------------------|----------------------|-------------------------------------|-----------|------------------|-----------|------------------------------------|----|------------------|-----|-----------------------------|--|--|--|
| 2011               | \$ 2,879,538     | \$ 171,206           | \$                                  | 793,714   | \$               | 2,257,030 | 1.9367                             | \$ | 2,821,288        | (2) |                             |  |  |  |
| 2012               | 2,712,834        | 147,293              |                                     | 704,412   |                  | 2,155,716 | 2.0336                             |    | 2,694,645        | (2) |                             |  |  |  |
| 2013               | 2,598,970        | 139,189              |                                     | 644,906   |                  | 2,093,254 | 2.0336                             |    | 2,640,821        |     |                             |  |  |  |
| 2014               | 2,658,073        | 147,307              |                                     | 678,888   |                  | 2,126,492 | 2.0336                             |    | 2,677,414        |     |                             |  |  |  |
| 2015               | 2,784,816        | 142,220              |                                     | 719,444   |                  | 2,207,592 | 2.0336                             |    | 2,927,202        |     |                             |  |  |  |
| 2016               | 3,128,774        | 142,282              |                                     | 900,249   |                  | 2,370,807 | 2.3800                             |    | 3,271,233        |     |                             |  |  |  |
| 2017               | 3,400,919        | 132,744              |                                     | 1,043,306 |                  | 2,490,357 | 2.5194                             |    | 3,533,840        |     |                             |  |  |  |
| 2018               | 3,683,348        | 133,629              |                                     | 1,148,123 |                  | 2,668,855 | 2.5194                             |    | 3,817,008        |     |                             |  |  |  |
| 2019               | 3,898,992        | 114,872              |                                     | 1,167,688 |                  | 2,846,175 | 2.5194                             |    | 4,013,894        |     |                             |  |  |  |
| 2020               | 4,045,044        | 175,309              |                                     | 1,177,041 |                  | 3,043,312 | 2.5000                             |    | 4,220,383        |     |                             |  |  |  |

(1): Values are established as of January 1 of the previous calendar year, i.e., January 1, 2005, taxable values apply to the fiscal year ending 2006.

(2): Based on taxable assesssed value at 80% of actual taxable value

Source: Indian River County Property Appraiser

# PROPERTY TAX RATES (\$1 PER \$1,000 OF TAXABLE VALUE) DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS (TABLE 7) - UNAUDITED (IN THOUSANDS)

|        |                   |         |        | OVE      | ES (1)    |                 |           |
|--------|-------------------|---------|--------|----------|-----------|-----------------|-----------|
|        | Total<br>Direct & | City of | Indian |          | Emergency | Indian<br>River |           |
| Fiscal | Overlapping       | Vero    | River  | School   | Services  | Memorial        | Special   |
| Year   | Rates             | Beach   | County | District | District  | Hospital        | Districts |
| 2011   | 17.0533           | 1.9367  | 3.0892 | 8.2500   | 1.7148    | 0.9386          | 1.1240    |
| 2012   | 17.0915           | 2.0336  | 3.0892 | 8.2440   | 1.7148    | 0.9386          | 1.0713    |
| 2013   | 17.1040           | 2.0336  | 3.0892 | 8.3029   | 1.7148    | 0.9386          | 1.0249    |
| 2014   | 17.3707           | 2.0336  | 3.2620 | 8.1160   | 1.9799    | 0.9698          | 1.0094    |
| 2015   | 17.3156           | 2.0336  | 3.3375 | 7.9950   | 1.9799    | 0.9899          | 0.9797    |
| 2016   | 17.8742           | 2.3800  | 3.3602 | 7.9550   | 2.2551    | 0.9951          | 0.9288    |
| 2017   | 17.3212           | 2.5194  | 3.3602 | 7.4100   | 2.3010    | 0.8443          | 0.8863    |
| 2018   | 17.1391           | 2.5194  | 3.4604 | 7.0530   | 2.3655    | 0.8894          | 0.8514    |
| 2019   | 16.8729           | 2.5194  | 3.4604 | 6.7930   | 2.3655    | 0.9122          | 0.8224    |
| 2020   | 16.5648           | 2.5000  | 3.5475 | 6.5690   | 2.3655    | 0.8011          | 0.7817    |

Source: Indian River County Property Appraiser

(1) Overlapping rates are those of local and county governments that apply to property owners within the City of Vero Beach.

# PRINCIPAL PROPERTY TAXPAYERS YEAR 2020 AND YEAR 2011 (TABLE 8) - UNAUDITED

|                                    |    |           | 202  | 0              |
|------------------------------------|----|-----------|------|----------------|
|                                    |    | Taxable   |      | Percentage of  |
|                                    | 1  | Assessed  |      | Total Taxable  |
| TAXPAYER                           |    | Value     | Rank | Assessed Value |
| Florida Power & Light Company      | \$ | 58,605    | 1    | 1.93%          |
| 3700 Ocean Drive LLC               |    | 19,322    | 2    | 0.63%          |
| Piper Aircraft Inc                 |    | 12,556    | 3    | 0.41%          |
| New Piper Aircraft Inc The         |    | 11,274    | 4    | 0.37%          |
| IRT Partners LP                    |    | 10,966    | 5    | 0.36%          |
| Cabana Beach Hotel & Resort LLC    |    | 10,648    | 6    | 0.35%          |
| TGM LLC (Less)                     |    | 10,641    | 7    | 0.35%          |
| Ocean Drive at Vero Beach LLC      |    | 9,129     | 8    | 0.30%          |
| Quail Valley LLC                   |    | 8,826     | 9    | 0.29%          |
| Backus Land Management LLC         |    | 8,392     | 10   | 0.28%          |
| Total Principal Property Taxpayers | \$ | 160,359   |      |                |
| Total Taxable Assessed Value       | \$ | 3,043,312 |      |                |

|                                    |    |           | 201  | 1              |
|------------------------------------|----|-----------|------|----------------|
|                                    |    | Taxable   |      | Percentage of  |
|                                    | A  | Assessed  |      | Total Taxable  |
| TAXPAYER                           |    | Value     | Rank | Assessed Value |
| New Piper Aircraft Inc             | \$ | 20,206    | 1    | 0.90%          |
| Flamevine Properties I LLC         |    | 14,006    | 2    | 0.62%          |
| Cabana Beach Hotel & Resort LLC    |    | 13,847    | 3    | 0.61%          |
| Bellsouth Telecommunications       |    | 11,317    | 4    | 0.50%          |
| Ocean Drive at Vero Beach LLC      |    | 9,711     | 5    | 0.43%          |
| Quail Valley LLC                   |    | 8,862     | 6    | 0.39%          |
| IRT Partners LP                    |    | 8,511     | 7    | 0.38%          |
| Logan Acquisitions Corp (Less)     |    | 8,164     | 8    | 0.36%          |
| Kimley-Horn & Associates LLC       |    | 7,591     | 9    | 0.34%          |
| Indian River Plaza LLC             |    | 7,329     | 10   | 0.32%          |
| Total Principal Property Taxpayers | \$ | 109,544   |      |                |
| Total Taxable Assessed Value       | \$ | 2,257,030 |      |                |

Source: Indian River County Property Appraiser

# **CITY OF VERO BEACH, FLORIDA** PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS (TABLE 9) - UNAUDITED (IN THOUSANDS)

| Fiscal<br>Year | Le    |       |    | d within the<br>ir of the Levy<br>Percent of Levy | the Levy Subse |    |       | Total Collections to Date<br>Amount Percent of Levy |       |                  |
|----------------|-------|-------|----|---|----------------|----|-------|---|-------|------------------|
|                | 1 130 |       |    | Anount  | T CICCILLOVY   |    | Years |   | mount | T crocht of Levy |
| 2011           | \$    | 4,371 | \$ | 4,233   | 96.8%          | \$ | 4     | \$  | 4,237 | 96.9%            |
| 2012           |       | 4,384 |    | 4,246   | 96.9%          |    | 1     |   | 4,247 | 96.9%            |
| 2013           |       | 4,257 |    | 3,994   | 93.8%          |    | 121   |   | 4,115 | 96.7%            |
| 2014           |       | 4,330 |    | 4,099   | 94.7%          |    | 90    |   | 4,189 | 96.7%            |
| 2015           |       | 4,504 |    | 4,262   | 94.6%          |    | 73    |   | 4,335 | 96.3%            |
| 2016           |       | 5,669 |    | 5,380   | 94.9%          |    | 76    |   | 5,456 | 96.2%            |
| 2017           |       | 6,277 |    | 5,968   | 95.1%          |    | 99    |   | 6,067 | 96.7%            |
| 2018           |       | 6,767 |    | 6,374   | 94.2%          |    | 128   |   | 6,502 | 96.1%            |
| 2019           |       | 7,192 |    | 6,816   | 94.8%          |    | 122   |   | 6,938 | 96.5%            |
| 2020           |       | 7,643 |    | 7,230   | 94.6%          |    | 123   |   | 7,353 | 96.2%            |

Source: Indian River County Property Appraiser and Tax Collector

# **CITY OF VERO BEACH, FLORIDA** PRINCIPAL PAYERS OF WATER SERVICE FISCAL YEAR 2020 (TABLE 10) - UNAUDITED

|             | Ten Largest Water Users - Fiscal Year 2020 |              |                |                              |  |  |  |  |  |  |  |  |
|-------------|--|--------------|----------------|------------------------------|--|--|--|--|--|--|--|--|
|             | Customer                                   | Gallon Usage | Water Revenue* | Percentage of<br>Total Sales |  |  |  |  |  |  |  |  |
| 1           | New Piper Aircraft Inc                     | 40,234,000   | \$ 111,149     | 1.47%                        |  |  |  |  |  |  |  |  |
| 2           | IR Memorial Hospital                       | 31,031,000   | 261,889        | 3.45%                        |  |  |  |  |  |  |  |  |
| 3           | Johns Island                               | 14,716,000   | 118,348        | 1.56%                        |  |  |  |  |  |  |  |  |
| 4           | IRC School Board                           | 12,517,000   | 90,940         | 1.20%                        |  |  |  |  |  |  |  |  |
| 5           | Los Angeles Dodgers / MILB                 | 9,013,000    | 29,274         | 0.39%                        |  |  |  |  |  |  |  |  |
| 6           | Treasure Coast Isle Condo                  | 8,957,000    | 29,191         | 0.38%                        |  |  |  |  |  |  |  |  |
| 7           | The Pines of Vero Condo Assoc              | 7,245,000    | 33,376         | 0.44%                        |  |  |  |  |  |  |  |  |
| 8           | Driftwood Resort                           | 6,418,000    | 19,241         | 0.25%                        |  |  |  |  |  |  |  |  |
| 9           | Cabana Beach Hotel & Resort                | 6,218,000    | 18,881         | 0.25%                        |  |  |  |  |  |  |  |  |
| 10          | The Moorings Development Co                | 5,870,000    | 28,813         | 0.04%                        |  |  |  |  |  |  |  |  |
| Total Princ | sipal Users of Water Service               | 142,219,000  | \$ 741,101     | 9.43%                        |  |  |  |  |  |  |  |  |

\* - disparity in ranking order between water usage and revenue is caused by rate structure tiers. Source: City of Vero Beach Customer Service

# CITY OF VERO BEACH, FLORIDA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (TABLE 11) - UNAUDITED (IN THOUSANDS)

|                |                         | Governmental              | Activities                                |                      |                                  |    | Busines                           | ss-Type Activities        |   |                      |                                |
|----------------|-------------------------|---------------------------|---|----------------------|----------------------------------|----|-----------------------------------|---------------------------|---|----------------------|--------------------------------|
| Fiscal<br>Year | Infrastructure<br>Loans | Capital<br>Lease-Purchase | Capital<br>Improvement &<br>Revenue Notes | (1)<br>Per<br>Capita | <br>Electric<br>Revenue<br>Bonds | Wa | ter and Sewer<br>Revenue<br>Bonds | Capital<br>Lease-Purchase | Capital<br>Improvement &<br>Revenue Notes | (2)<br>Per<br>Capita | Total<br>Primary<br>Government |
| 2011           | \$-                     | \$-                       | \$ 12,793                                 | \$ 841               | \$<br>46,900                     | \$ | -                                 | \$-                       | \$ 34,238                                 | \$ 1,423             | \$ 93,931                      |
| 2012           | -                       | -                         | 10,890                                    | 711                  | 43,475                           |    | -                                 | -                         | 32,278                                    | 1,329                | 86,643                         |
| 2013           | -                       | -                         | 10,552                                    | 680                  | 39,900                           |    | -                                 | -                         | 27,368                                    | 1,180                | 77,820                         |
| 2014           | -                       | 89                        | 9,095                                     | 592                  | 36,175                           |    | -                                 | -                         | 22,432                                    | 1,028                | 67,791                         |
| 2015           | -                       | 1,033                     | 7,745                                     | 548                  | 32,300                           |    | -                                 | 56                        | 20,705                                    | 931                  | 61,838                         |
| 2016           | -                       | 1,347                     | 7,780                                     | 558                  | 28,250                           |    | -                                 | 405                       | 18,941                                    | 835                  | 56,724                         |
| 2017           | -                       | 1,538                     | 6,355                                     | 471                  | 24,025                           |    | -                                 | 894                       | 17,140                                    | 738                  | 49,952                         |
| 2018           | -                       | 1,592                     | 5,802                                     | 437                  | 19,625                           |    | -                                 | 707                       | 15,296                                    | 625                  | 43,022                         |
| 2019           | -                       | 1,314                     | 1,190                                     | 145                  | - (3                             | 3) | -                                 | 148                       | 10,859                                    | 282                  | 13,511                         |
| 2020           | -                       | 944                       | 1,105                                     | 117                  | -                                |    | -                                 | 87                        | 9,172                                     | 237                  | 11,309                         |

(1) The City's population is used to compute per capita on governmental debt.

(2) The City's service territory encompasses approximately 26 sq. miles inside and outside the city limits. The utility service population of 57,000 was used to compute per capita on business-type debt until the sale of the electric utility system to Florida Power & Light in December 2018. Post sale, the utility service population of 39,000 is used to compute per capita on business-type debt.

(3) The City defeased the oustanding Series 2003A Electric Refunding Revenue bonds in January 2019 using proceeds from the sale to Florida Power & Light.

# **CITY OF VERO BEACH, FLORIDA** COMPUTATION OF LEGAL DEBT MARGIN (TABLE 12) - UNAUDITED

There is no debt limitation in either the Florida Statutes (F.S. 200.181) or City ordinances.

The City has no outstanding general obligation debt.

The City has not had general obligation debt in over twenty years.

### COMPUTATION OF DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

FISCAL YEAR 2020 (TABLE 13) - UNAUDITED

| Governmental Unit  | Debt<br>Outstanding  | Estimated<br>Percentage<br>Applicable (1) | Estimated Share<br>of Overlapping<br>Debt |  |
|--|----------------------|---|---|--|
| Other Debt:<br>Indian River County Capital Lease                                 | \$ 12,133            | 15.54%                                    | \$ 1,885                                  |  |
| Other Debt:<br>Indian River County School District Certificates of Participation | 90,389,593 15.54%    |   | 14,046,543                                |  |
|  | То                   | tal Overlapping Debt                      | 14,048,428                                |  |
| Series 2016 Capital Improvement Revenue Note<br>Capital Lease Payable            | 1,105,000<br>944,057 | 100%<br>100%<br>Total Direct Debt         | 1,105,000<br>944,057<br>2,049,057         |  |
|  |                      | nd Overlapping Debt                       | \$ 16,097,485                             |  |

Source: Information on outstanding debt from Indian River County Comprehensive Annual Financial Report 2020 and Indian River County School Board Annual Financial Report 2019-2020

Note: Overlapping governments are those that coincide with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Vero Beach.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentage was estimated by determining the portion of the County (and School District) taxable assessed value that is within the City's boundaries and dividing it by the total County taxable assessed value.

PLEDGED REVENUE COVERAGE WATER AND SEWER SYSTEM LAST TEN FISCAL YEARS (TABLE 14) - UNAUDITED (IN THOUSANDS)

| Fiscal | Gross<br>Revenues | Direct Operating | Net<br>Revenue<br>Available for<br>Debt | Debt Ser  | vice Require | ements   |          |
|--------|-------------------|------------------|---|-----------|--------------|----------|----------|
| Year   | (1)               | Expenses (2)     | Service                                 | Principal | Interest     | Total    | Coverage |
| 2011   | \$ 18,589         | \$ 11,567        | \$ 7,022                                | \$ 1,454  | \$ 888       | \$ 2,342 | 3.00     |
| 2012   | 17,411            | 10,751           | 6,660                                   | 1,495     | 777          | 2,272    | 2.93     |
| 2013   | 15,545            | 9,511            | 6,034                                   | 1,468     | 635          | 2,103    | 2.87     |
| 2014   | 15,710            | 9,580            | 6,129                                   | 516       | 437          | 953      | 6.43     |
| 2015   | 16,178            | 9,523            | 6,655                                   | 1,529     | 388          | 1,917    | 3.47     |
| 2016   | 16,271            | 10,247           | 6,024                                   | 1,558     | 357          | 1,915    | 3.15     |
| 2017   | 17,026            | 10,133           | 6,893                                   | 1,587     | 326          | 1,913    | 3.60     |
| 2018   | 17,193            | 11,074           | 6,119                                   | 1,621     | 294          | 1,915    | 3.20     |
| 2019   | 17,427            | 11,528           | 5,899                                   | 1,678     | 263          | 1,941    | 3.04     |
| 2020   | 17,950            | 11,335           | 6,615                                   | 1,712     | 229          | 1,941    | 3.41     |

(1) Gross Revenues includes all revenues of the system (charges for services, interest and miscellaneous).

(2) Direct Operating Expenses includes all expenses of operating the system except depreciation.

# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS (TABLE 15) - UNAUDITED

| Year | Vero Beach<br>Population (3) | Total (1)<br>Personal<br>Income (in thousands) | Per Capita<br>Personal<br>Income (1) | Unemployment<br>Rate (2) |
|------|------------------------------|--|--------------------------------------|--------------------------|
| 2011 | 15,222                       | \$6,736,286                                    | \$48,726                             | 13.6%                    |
| 2012 | 15,318                       | 7,080,348                                      | 50,977                               | 12.6%                    |
| 2013 | 15,527                       | 7,429,653                                      | 52,855                               | 8.6%                     |
| 2014 | 15,989                       | 7,731,263                                      | 54,448                               | 7.9%                     |
| 2015 | 16,017                       | 9,139,102                                      | 63,140                               | 7.2%                     |
| 2016 | 16,358                       | 10,055,169                                     | 67,978                               | 6.7%                     |
| 2017 | 16,751                       | 10,380,777                                     | 68,491                               | 4.6%                     |
| 2018 | 16,919                       | 11,312,198                                     | 73,274                               | 3.9%                     |
| 2019 | 17,236                       | 11,972,633                                     | 76,059                               | 3.7%                     |
| 2020 | 17,503                       | 12,924,659                                     | 80,818                               | 5.9%                     |

(1) Total personal Income for Indian River County / Source: Bureau of Economic Analysis

(2) Source: U.S. Bureau of Labor Statistics

(3) Source: U.S. Census Bureau - QuickFacts

# PRINCIPAL EMPLOYERS INDIAN RIVER COUNTY YEAR 2020 AND YEAR 2011 (TABLE 16) - UNAUDITED

|   |  | 2020    |  |
|---|--|---------|--|
|   | Number of  |         | Percentage of<br>Total County  |
| Employer  | Employees  | Ranking | Employment   |
| Cleveland Clinic Indian River Hospital  | 2,112  | 1       | 3.53%  |
| School District of Indian River County  | 2,039  | 2       | 3.41%  |
| Indian River County   | 1,455  | 3       | 2.43%  |
| Publix Supermarkets   | 1,380  | 4       | 2.31%  |
| Piper Aircraft, Inc.  | 980  | 5       | 1.64%  |
| Wal-Mart / Wal-Mart Neighborhood Market   | 806  | 6       | 1.35%  |
| Sebastian River Medical Center  | 750  | 7       | 1.26%  |
| Visiting Nurse Association  | 500  | 8       | 0.84%  |
| John's Island   | 495  | 9       | 0.83%  |
| Indian River Estates  | 486  | 10      | 0.81%  |
| Total Principal Employers   | 11,003   | _       | 18.41%   |
| Total County Employees  | 59,759   | -       |  |
|   |  | 2011    |  |
|   |  |         |  |
|   |  |         | Percentage of  |
|   | Number of  |         | Percentage of<br>Total County  |
| Employer  | Number of<br>Employees   |         | -  |
| 1 1   |  |         | Total County   |
| School District of Indian River County  | Employees  |         | Total County<br>Employment   |
| School District of Indian River County<br>Indian River Medical Center   | Employees<br>2,013   |         | Total County<br>Employment<br>3.82%  |
| School District of Indian River County<br>Indian River Medical Center<br>Indian River County  | Employees<br>2,013<br>1,608  |         | Total County<br>Employment<br>3.82%<br>3.05%   |
| Employer<br>School District of Indian River County<br>Indian River Medical Center<br>Indian River County<br>Publix Supermarkets<br>New Piper Aircraft, Inc  | Employees<br>2,013<br>1,608<br>1,354   |         | Total County<br>Employment<br>3.82%<br>3.05%<br>2.57%  |
| School District of Indian River County<br>Indian River Medical Center<br>Indian River County<br>Publix Supermarkets   | Employees<br>2,013<br>1,608<br>1,354<br>1,006                                    |         | Total County<br>Employment<br>3.82%<br>3.05%<br>2.57%<br>1.91%   |
| School District of Indian River County<br>Indian River Medical Center<br>Indian River County<br>Publix Supermarkets<br>New Piper Aircraft, Inc<br>Sebastian River Medical Center  | Employees<br>2,013<br>1,608<br>1,354<br>1,006<br>700                             |         | Total County<br>Employment<br>3.82%<br>3.05%<br>2.57%<br>1.91%<br>1.33%  |
| School District of Indian River County<br>Indian River Medical Center<br>Indian River County<br>Publix Supermarkets<br>New Piper Aircraft, Inc<br>Sebastian River Medical Center<br>John's Island   | Employees<br>2,013<br>1,608<br>1,354<br>1,006<br>700<br>569                      |         | Total County<br>Employment<br>3.82%<br>3.05%<br>2.57%<br>1.91%<br>1.33%<br>1.08%                                     |
| School District of Indian River County<br>Indian River Medical Center<br>Indian River County<br>Publix Supermarkets<br>New Piper Aircraft, Inc<br>Sebastian River Medical Center<br>John's Island<br>City of Vero Beach                               | Employees<br>2,013<br>1,608<br>1,354<br>1,006<br>700<br>569<br>550               |         | Total County<br>Employment<br>3.82%<br>3.05%<br>2.57%<br>1.91%<br>1.33%<br>1.08%<br>1.08%<br>1.04%                   |
| School District of Indian River County<br>Indian River Medical Center<br>Indian River County<br>Publix Supermarkets<br>New Piper Aircraft, Inc  | Employees<br>2,013<br>1,608<br>1,354<br>1,006<br>700<br>569<br>550<br>492        |         | Total County<br>Employment<br>3.82%<br>3.05%<br>2.57%<br>1.91%<br>1.33%<br>1.08%<br>1.08%<br>1.04%<br>0.93%          |
| School District of Indian River County<br>Indian River Medical Center<br>Indian River County<br>Publix Supermarkets<br>New Piper Aircraft, Inc<br>Sebastian River Medical Center<br>John's Island<br>City of Vero Beach<br>Visiting Nurse Association | Employees<br>2,013<br>1,608<br>1,354<br>1,006<br>700<br>569<br>550<br>492<br>399 |         | Total County<br>Employment<br>3.82%<br>3.05%<br>2.57%<br>1.91%<br>1.33%<br>1.08%<br>1.08%<br>1.04%<br>0.93%<br>0.76% |

Source: Indian River County Chamber of Commerce, Bureau of Labor Statistics

# CITY OF VERO BEACH, FLORIDA FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS (TABLE 17) - UNAUDITED

|                                  |     | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 | 2013 | 2012 | 2011 |
|----------------------------------|-----|------|------|------|------|------|------|------|------|------|------|
| Governmental Activities          |     |      |      |      |      |      |      |      |      |      |      |
| General Government               |     |      |      |      |      |      |      |      |      |      |      |
| City Clerk                       |     | 5    | 5    | 5    | 5    | 5    | 5    | 4    | 4    | 4    | 4    |
| City Manager                     |     | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 2    |
| City Attorney                    |     | 3    | 4    | 4    | 4    | 3    | 3    | 3    | 4    | 4    | 4    |
| Human Resources                  | (2) | 4    | 4    | 4    | 4    | 4    | 2    | 2    | 2    | 3    | 3    |
| Finance                          | . , | 21   | 22   | 25   | 25   | 25   | 23   | 22   | 24   | 24   | 28   |
| Planning & Development           |     | 4    | 4    | 5    | 5    | 4    | 6    | 6    | 7    | 7    | 8    |
| Fleet Management                 |     | 7    | 7    | 8    | 8    | 8    | 8    | 8    | 9    | 9    | 10   |
| Facilities Management            |     | 7    | 7    | 7    | 7    | 7    | 7    | 7    | 7    | 8    | 10   |
| Geographical Information Systems |     | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 3    | 3    | 3    |
| Risk Management                  | (2) | -    | -    | -    | -    | -    | 2    | 2    | 2    | 3    | 3    |
| Public Safety                    |     | 78   | 78   | 76   | 76   | 76   | 72   | 72   | 74   | 76   | 86   |
| Physical Environment             |     | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    |
| Transportation                   |     | 25   | 25   | 25   | 25   | 24   | 24   | 24   | 29   | 34   | 40   |
| Culture & Recreation             |     | 48   | 49   | 50   | 50   | 49   | 46   | 30   | 33   | 34   | 35   |
| Total                            |     | 207  | 210  | 214  | 214  | 210  | 203  | 185  | 201  | 212  | 237  |
| Business-Type Activities         |     |      |      |      |      |      |      |      |      |      |      |
| Electric System                  | (3) | -    | -    | 78   | 80   | 93   | 101  | 106  | 107  | 108  | 113  |
| Water and Sewer System           |     | 67   | 67   | 55   | 53   | 51   | 54   | 58   | 62   | 72   | 74   |
| Municipal Airport                |     | 12   | 12   | 12   | 12   | 10   | 8    | 8    | 9    | 10   | 10   |
| Municipal Marina                 |     | 4    | 3    | 3    | 3    | 2    | 2    | 2    | 5    | 6    | 6    |
| Solid Waste                      |     | 23   | 23   | 23   | 23   | 23   | 23   | 23   | 24   | 26   | 27   |
| Recreation                       | (1) |      | -    | -    |      |      |      | 16   | 17   | 17   | 17   |
| Total                            |     | 106  | 105  | 171  | 171  | 179  | 188  | 213  | 224  | 239  | 247  |
| Citywide Totals:                 |     | 313  | 315  | 385  | 385  | 389  | 391  | 398  | 425  | 451  | 484  |

(1) Recreation enterprise fund eliminated - Recreation program employees moved to General Fund

(2) Risk Management staff was moved to the General Fund under Human Resources for FY 15-16.

(3) Electric Utility sold to Florida Power & Light in December 2018.

Source: City of Vero Beach, Florida Annual Budgets

### OPERATING INDICATORS BY FUNCTION/PROGRAM

LAST TEN FISCAL YEARS (TABLE 18) - UNAUDITED

|   | 2020         | 2019         | 2018         | 2017         | 2016         | 2015         | 2014         | 2013         | 2012         | 2011         |
|---|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Function/Program  |              |              |              |              |              |              |              |              |              |              |
| Public Safety<br>Police Department                                      |              |              |              |              |              |              |              |              |              |              |
| Traffic Violations  | 2,010        | 1,793        | 2,238        | 2,353        | 2,403        | 2,757        | 2,349        | 3,209        | 1,459        | 2,041        |
| Parking Tickets<br>Physical Arrests                                     | 2,088<br>523 | 4,794<br>648 | 4,377<br>693 | 4,852<br>781 | 2,051<br>839 | 1,517<br>676 | 1,589<br>617 | 1,484<br>529 | 2,024<br>724 | 2,680<br>855 |
| ,   | 525          | 040          | 093          | 701          | 039          | 070          | 017          | 529          | 724          | 000          |
| Transportation<br>Streets and Highways<br>Miles Paved                   | _            | _            | _            | _            | _            | _            | _            | _            | _            | _            |
| Asphalt for road maintenance (tons)                                     | 2,824        | 630          | 2,874        | 48           | 114          | 1,134        | 1,217        | 33           | 377          | 4,105        |
| Sidewalks Repaired & Constructed (sq. ft.)                              | 4,402        | 114,225      | 18,380       | 2,357        | 60           | 10,062       | 12,039       | 24,971       | 35,100       | 15,058       |
| Physical Environment  | 10           | 10           | 40           | 10           | 10           | 10           | 10           | 10           | 10           | 10           |
| Stormwater Ditches Maintained (miles) 4 x per year                      | 12           | 12           | 12           | 12           | 12           | 12           | 12           | 12           | 12           | 12           |
| Culture and Recreation<br>Parks and Public Grounds (acreage maintained) | 243          | 243          | 265          | 280          | 280          | 280          | 280          | 229          | 229          | 229          |
| Electric System   |              |              |              |              |              |              |              |              |              |              |
| Customers   | -            | - (2)        | 35,850       | 35,610       | 35,338       | 34,881       | 34,602       | 34,308       | 34,068       | 33,931       |
| Residential Consumption (KW in 000s)                                    | -            | 100,403 (2)  | 374,577      | 361,274      | 382,341      | 363,558      | 349,808      | 337,620      | 339,355      | 360,331      |
| Commercial Consumption (KW in 000s)                                     | -            | 89,789 (2)   | 336,692      | 339,887      | 351,600      | 344,425      | 339,867      | 336,932      | 346,042      | 346,105      |
| Industrial Consumption (KW in 000s)                                     | -            | 4,051 (2)    | 14,512       | 14,696       | 14,160       | 14,052       | 15,340       | 14,261       | 14,130       | 14,015       |
| Water System  |              |              |              |              |              |              |              |              |              |              |
| Customers   | 24,191       | 23,990       | 23,868       | 23,565       | 23,318       | 23,039       | 22,964       | 22,624       | 22,435       | 22,403       |
| Water Consumption (GAL in 000s)   | 1,398,292    | 1,426,586    | 1,418,950    | 1,435,104    | 1,394,434    | 1,373,600    | 1,320,004    | 1,318,175    | 1,380,994    | 1,624,906    |
| Irrigation Water Consumption (GAL in 000s)                              | 287,249      | 302,852      | 301,147      | 326,065      | 292,529      | 282,684      | 272,586      | 278,612      | 322,867      | 396,500      |
| Reuse Water Consumption (GAL in 000s)                                   | 915,955      | 930,789      | 874,530      | 942,372      | 915,013      | 912,420      | 859,760      | 817,103      | 649,450      | 531,145      |
| Solid Waste   |              |              |              |              |              |              |              |              |              |              |
| Customers   | 8,250        | 8,250        | 8,419        | 8,426        | 8,392        | 8,332        | 8,764        | 8,707        | 8,647        | 8,613        |
| Refuse Collected (TONS)   | 15,480       | 16,600       | 16,910       | 16,611       | 16,486       | 16,462       | 16,139       | 15,928       | 15,872       | 15,425       |
| Yard Trash Collected (TONS)   | 2,095        | 1,858        | 1,894        | 2,162        | 2,338        | 2,261        | 2,168        | 2,183        | 2,010        | 2,251        |
| Recyclables Collected (TONS)  | (1)          | (1)          | (1)          | (1)          | (1)          | (1)          | (1)          | 13           | 16           | 11           |

(1) Information not available - recycling provided by Indian River County

(2) Electric System results reflect partial year due to sale to Florida Power & Light in December 2018.

### CAPITAL ASSET AND INFRASTRUCTURE STATISTICS BY FUNCTION/PROGRAM

LAST TEN FISCAL YEARS (TABLE 19) - UNAUDITED

| Function/Program                       | 2020   | 2019   | 2018   | 2017   | 2016   | 2015   | 2014   | 2013    | 2012    | 2011    |
|--|--------|--------|--------|--------|--------|--------|--------|---------|---------|---------|
|  |        |        |        |        |        |        |        |         |         |         |
| Public Safety<br>Police Department     |        |        |        |        |        |        |        |         |         |         |
| Stations                               | 1      | 1      | 1      | 1      | 1      | 1      | 1      | 1       | 1       | 1       |
| Patrol Units                           | 43     | 43     | 45     | 41     | 35     | 41     | 41     | 36      | 35      | 36      |
| Transportation<br>Streets and Highways |        |        |        |        |        |        |        |         |         |         |
| Miles Maintained (Paved & Unpaved)     | 108.00 | 108.00 | 108.00 | 108.00 | 108.00 | 108.00 | 108.00 | 108.00  | 108.00  | 108.00  |
| Physical Environment                   |        |        |        |        |        |        |        |         |         |         |
| Storm Sewers (miles)                   | 69     | 69     | 69     | 69     | 69     | 69     | 69     | 69      | 69      | 69      |
| Stormwater Ditches (miles)             | 12     | 12     | 12     | 12     | 12     | 12     | 12     | 12      | 12      | 12      |
| Culture and Recreation                 |        |        |        |        |        |        |        |         |         |         |
| Parks                                  | 17     | 17     | 17     | 17     | 17     | 17     | 17     | 17      | 17      | 17      |
| Recreation Centers                     | 6      | 6      | 6      | 6      | 6      | 6      | 6      | 7       | 7       | 7       |
| Electric System                        |        |        |        |        |        |        |        |         |         |         |
| Steam: 3 Units (total output MW)       | (1) -  | -      | -      | -      | -      | 85.000 | 85.000 | 119.000 | 119.000 | 119.000 |
| Gas Turbine 1 Unit (total output MW)   | (1) -  | -      | -      | -      | -      | 38.000 | 38.000 | 38.000  | 38.000  | 38.000  |
| Water                                  |        |        |        |        |        |        |        |         |         |         |
| Water Mains (miles)                    | 290    | 290    | 290    | 290    | 290    | 290    | 290    | 290     | 290     | 290     |
| Service Lines                          | 11,975 | 11,975 | 11,975 | 11,975 | 11,975 | 11,975 | 11,975 | 11,975  | 11,975  | 11,967  |
| Fire Hydrants                          | 1,240  | 1,240  | 1,240  | 1,240  | 1,240  | 1,240  | 1,240  | 1,240   | 1,240   | 1,231   |
| Storage Capacity (MGD)                 | 13.80  | 13.80  | 13.80  | 13.80  | 13.80  | 13.80  | 13.80  | 13.80   | 13.80   | 13.80   |
| Wastewater                             |        |        |        |        |        |        |        |         |         |         |
| Gravity Sewer Lines (miles)            | 132    | 132    | 132    | 132    | 132    | 132    | 132    | 132     | 132     | 132     |
| Force Mains (miles)                    | 65     | 65     | 65     | 65     | 65     | 65     | 65     | 65      | 64      | 63      |
| Manholes                               | 2,862  | 2,724  | 2,697  | 2,672  | 2,660  | 2,660  | 2,660  | 2,660   | 2,660   | 2,660   |
| Treatment Capacity (MGD)               | 4.50   | 4.50   | 4.50   | 4.50   | 4.50   | 4.50   | 4.50   | 4.50    | 4.50    | 4.50    |
| Solid Waste                            |        |        |        |        |        |        |        |         |         |         |
| Collection Trucks                      | 11     | 11     | 11     | 11     | 11     | 12     | 12     | 12      | 12      | 12      |

(1) Power plant decommissioned in FY 16

# SINGLE AUDIT ACT COMPLIANCE



## Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

To the Honorable Mayor and Members of the City Council City of Vero Beach, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vero Beach, Florida, (the "City") as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 29, 2021.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Chang Bahart up

Orlando, Florida March 29, 2021



## Report of Independent Auditor on Compliance for Each Major Federal Program and State Financial Assistance Project and on Internal Control Over Compliance Required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General

To the Honorable Mayor and Members of the City Council City of Vero Beach, Florida

### Report on Compliance for the Major Federal Program and State Financial Assistance Project

We have audited the City of Vero Beach, Florida's (the "City's") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the requirements described in the State of Florida Department of Financial Services' State Projects Compliance Supplement that could have a direct and material effect on the City's major federal programs and state financial assistance projects for the year ended September 30, 2020. The City's major federal program and state financial assistance project are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs and the requirements of laws, regulations, contracts, and grants applicable to its state financial assistance project.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City's major federal program and state financial assistance project based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General. Those standards, the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state financial assistance project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for its major federal program and state financial assistance project. However, our audit does not provide a legal determination of the City's compliance with those requirements.

#### **Opinion on Each Major Federal Program and State Financial Assistance Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program and state financial assistance project for the year ended September 30, 2020.

### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program and state financial assistance project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and state financial assistance project and to test and report on internal control over compliance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state financial assistance project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state financial assistance project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control of a federal program or state financial assistance with a type of compliance requirement of a federal program or state financial assistance project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state financial assistance project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Chang Bahart up

Orlando, Florida March 29, 2021

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

FOR THE YEAR ENDED SEPTEMBER 30, 2020

| FEDERAL / STATE AGENCY, PASS-THROUGH ENTITY<br>FEDERAL PROGRAM / STATE PROJECT | CFDA /<br>CSFA# | DATE OF<br>AWARD | PROJECT IDENTIFICATION<br>NUMBER | PROGRAM OR<br>AWARD AMT | TOTAL<br>EXPENDITURES |           |
|--|-----------------|------------------|----------------------------------|-------------------------|-----------------------|-----------|
| DEPARTMENT OF JUSTICE  |                 |                  |                                  |                         |                       |           |
| Bureau of Justice Assistance   |                 |                  |                                  |                         |                       |           |
| Bulletproof Vest Partnership Program   | 16.607          | 10/24/07         | 2010-B4BX10055011                | \$ 7,731                | \$                    | 7,731     |
| Florida Department of Law Enforcement  |                 |                  |                                  |                         |                       |           |
| Patrol Rifles  | 16.738          | 10/1/19          | 2020-JAGD-INRI-1-Y5-029          | 4,166                   |                       | 4,166     |
| Radar Speed Signs / Forensic Light Source                                      | 16.738          | 10/1/19          | 2020-JAGC-INRI-1-Y5-054          | 11,950                  |                       | 11,179    |
|  |                 |                  |                                  |                         |                       | 15,345    |
| TOTAL DEPARTMENT OF JUSTICE  |                 |                  |                                  |                         |                       | 23,076    |
| DEPARTMENT OF HOMELAND SECURITY  |                 |                  |                                  |                         |                       |           |
| Florida Division of Emergency Management                                       |                 |                  |                                  |                         |                       |           |
| Disaster Grants - Public Assistance (Hurricane Irma)                           | 97.036          | 9/10/17          | Z1180                            | 1,265,531               |                       | 348,924   |
| Disaster Grants - Public Assistance (Hurricane Dorian)                         | 97.036          | 10/21/19         | Z1574                            | 83,850                  |                       | 83,850    |
|  |                 |                  |                                  |                         |                       | 432,774   |
| Hazard Mitigation Grant  | 97.039          | 5/17/18          | 4283-51-R H0064                  | 888,253                 |                       | 840,002   |
| TOTAL DEPARTMENT OF HOMELAND SECURITY  |                 |                  |                                  |                         |                       | 1,272,776 |
| DEPARTMENT OF TRANSPORTATION   |                 |                  |                                  |                         |                       |           |
| Federal Aviation Administration (FAA)  |                 |                  |                                  |                         |                       |           |
| Airport Improvement Program  | 20.106          | 7/24/19          | 3-12-0083-041-2019               | 168,996                 |                       | 171,606   |
| Airport Improvement Program  | 20.106          | 9/4/20           | 3-12-0083-042-2020               | 2,942,558               |                       | 4,410     |
| COVID-19: Airport Improvement Program (CARES Act Grant)                        | 20.106          | 5/5/20           | 3-12-0083-043-2020               | 1,042,438               |                       | 11,965    |
| TOTAL DEPARTMENT OF TRANSPORTATION   |                 |                  |                                  |                         |                       | 187,981   |
| DEPARTMENT OF THE TREASURY   |                 |                  |                                  |                         |                       |           |
| Florida Division of Emergency Management                                       |                 |                  |                                  |                         |                       |           |
| COVID-19: IRC CARES Act Funding Agreement                                      | 21.019          | 8/18/20          | N/A                              | 610,736                 |                       | 75,634    |
| TOTAL EXPENDITURES OF FEDERAL AWARDS   |                 |                  |                                  |                         | \$                    | 1,559,467 |

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

FOR THE YEAR ENDED SEPTEMBER 30, 2020

| FEDERAL / STATE AGENCY, PASS-THROUGH ENTITY      | CFDA / DATE OF |          | PROJECT IDENTIFICATION | PROGRAM OR |     | TOTAL        |  |
|--|----------------|----------|------------------------|------------|-----|--------------|--|
| FEDERAL PROGRAM / STATE PROJECT                  | CSFA#          | AWARD    | NUMBER                 | AWARD AMT  | EXP | EXPENDITURES |  |
| FLORIDA DEPARTMENT OF TRANSPORTATION             |                |          |                        |            |     |              |  |
| Aviation Development Grants                      | 55.004         | 9/13/16  | 439717-1-94-01         | \$ 967,743 | \$  | 359,081      |  |
| Aviation Development Grants                      | 55.004         | 12/20/19 | 439717-2-94-01         | 352,000    | )   | 300,629      |  |
| Aviation Development Grants                      | 55.004         | 9/13/16  | 439716-1-94.01         | 800,000    | )   | 439,241      |  |
| Aviation Development Grants                      | 55.004         | 2/28/17  | 437981-1-94-01         | 3,255,664  | ļ   | 46,079       |  |
| Aviation Development Grants                      | 55.004         | 5/13/16  | 434602-1-94-01         | 2,801,600  | )   | 20,616       |  |
| Aviation Development Grants                      | 55.004         | 3/11/19  | 431034-2-94-01         | 2,485,000  | )   | 100,792      |  |
| Aviation Development Grants                      | 55.004         | 9/18/18  | 442101-1-94-01         | 4,000,000  | )   | 47,860       |  |
| Aviation Development Grants                      | 55.004         | 11/21/18 | 444286-1-94-01         | 60,000     | )   | 14,761       |  |
| Aviation Development Grants                      | 55.004         | 6/4/19   | 445378-1-94-01         | 25,000     | )   | 9,534        |  |
| Aviation Development Grants                      | 55.004         | 3/30/20  | 434636-1-94-01         | 70,000     | )   | 200          |  |
| Aviation Development Grants                      | 55.004         | 5/17/19  | 445444-1-94-01         | 120,000    | )   | 77,409       |  |
| TOTAL FLORIDA DEPARTMENT OF TRANSPORTATION       |                |          |                        |            |     | 1,416,202    |  |
| TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE |                |          |                        |            | \$  | 1,416,202    |  |

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

#### NOTE 1 - ACCOUNTING POLICIES:

The Schedule of Expenditures of Federal Awards and State Financial Assistance was prepared with the accounting policies described in 'Note 1 -Summary of Significant Accounting Policies' of the Notes to the Financial Statements. The City's federal awards did not include indirect cost reimbursement and; therefore, the City did not elect to use the 10 percent de minimus cost rate, as covered by 2 CFR 200.214.

#### NOTE 2 - DISASTER GRANTS:

Following a Presidential declaration of a major disaster or emergency, the Federal Emergency Management Agency awards grants to assist affected entities with the response to, and recovery from, such disasters. In fiscal year 2020, FEMA approved \$322,003 of eligible expenditures for Hurricane Irma, an event that occurred in September 2017. Of this amount, \$322,003 was incurred during the fiscal year ended September 30, 2018 and September 30, 2019. Also in fiscal year 2020, FEMA approved \$83,850 of eligible expenditures for Hurricane Dorian, an event that occurred in September 2019. Of this amount, \$83,850 was incurred during the fiscal year ended September 30, 2019.

In addition to the reimbursements received from FEMA, the City receives a funding match ranging from 5% - 12.5% from the State of Florida Department of Emergency Management. The state match is not included in the SEFA in accordance with guidance provided by the State of Florida Auditor General. The state funding match related to the FEMA expnditures reported above is \$33,360.

#### NOTE 3 - LOCAL ASSISTANCE:

The City received local financial assistance that did not require a Single Audit under the federal or state single audit acts. These financial assistance projects are presented on page 138 of this report.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

YEAR ENDED SEPTEMBER 30, 2020

# Part I - Summary of Auditor's Results

| Financial Statement Secti | on |
|---------------------------|----|
|---------------------------|----|

| Type of auditor's report issued:                      | Unmodified |   |                 |  |  |  |
|---|------------|---|-----------------|--|--|--|
| Internal control over financial reporting:            |            |   |                 |  |  |  |
| Material weakness(es) identified?                     | yes        | x | no              |  |  |  |
| Significant deficiency(ies) identified?               | yes        | x | _ none reported |  |  |  |
| Noncompliance material to financial statements noted? | yes        | X | _ no            |  |  |  |

### Federal Awards and State Financial Assistance Section

Internal control over major programs:

| Material weakness(es) identified?   | yes <u>x</u> no            |
|---|----------------------------|
| Significant deficiency(ies) identified?   | yes <u>x</u> none reported |
| Type of auditor's report on compliance for<br>the major federal program and state financial | Linnedified                |
| assistance project:   | Unmodified                 |
| Any audit findings disclosed that are   |                            |

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### YEAR ENDED SEPTEMBER 30, 2020

#### Part I - Summary of Auditor's Results (continued)

#### Federal Awards and State Financial Assistance Section (continued)

Identification of major federal and state programs:

Federal Program:

| Name of Program   | CFD  | A Number |
|---|------|----------|
| Department of Homeland Security<br>Hazard Mitigation Grant          |      | 97.039   |
| State Program:  |      |          |
| Name of Program   | CSF  | A Number |
| Florida Department of Transportation<br>Aviation Development Grants |      | 55.004   |
| Dollar threshold used to determine Type A programs:                 |      |          |
| Federal   | \$   | 750,000  |
| State   | \$   | 425,046  |
| Auditee qualified as low-risk auditee for federal purposes?         | х ує | s no     |

### Part II - Schedule of Financial Statement Findings

This section identifies the significant deficiencies, material weaknesses, fraud, illegal acts, violations of provisions of contracts and grant agreements, and abuse related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

There were no findings required to be reported in accordance with Government Auditing Standards.

#### Part III - Federal Awards Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major federal programs, as required to be reported by 2CFR 200.516(a)

There were no findings required to be reported by 2 CFR 200.516(a).

#### Part IV - State Financial Assistance Findings and Questioned Costs

This section identifies the significant deficiencies, material weaknesses, and material instances of noncompliance, including questioned costs, as well as any material abuse findings, related to the audit of major state financial assistance projects, as required to be reported by Chapter 10.550, Rules of the Auditor General.

There were no findings required to be reported by Chapter 10.550, Rules of the Auditor General.

# SCHEDULE OF PRIOR AUDIT FINDINGS AND CORRECTIVE ACTION PLAN

YEAR ENDED SEPTEMBER 30, 2020

### **Prior Audit Findings:**

There were no audit findings in the prior year.

### **Corrective Action Plan:**

There were no audit findings in the current year's independent auditor's reports that required corrective action.



### Independent Auditor's Management Letter

To the Honorable Mayor and Members of the City Council City of Vero Beach, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vero Beach, Florida ("the City"), as of and for the fiscal year ended September 30, 2020 and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 29, 2021.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* ("Uniform Guidance"); and Chapter 10.550, Rules of the Auditor General.

#### Other Reports and Schedule

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards;* Report of Independent Auditor on Compliance for Each Major Federal Program and State Financial Assistance Project and on Internal Control Over Compliance Required by the Uniform Guidance and Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Report of Independent Accountant on Compliance with Local Government Investment Policies. Disclosures in those reports and schedule, which are dated March 29, 2021, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City of Vero Beach, Florida was established by the State of Florida pursuant to Article VIII, Section 1(a) of the Constitution of the State of Florida. There are no component units related to this entity.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, the results of our tests did not indicate the City met any of the specified conditions of a financial emergency contained in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Chang Behoest up

Orlando, Florida March 29, 2021



### Report of Independent Accountant on Compliance With Local Government Investment Policies

To the Honorable Mayor and Members of the City Council City of Vero Beach, Florida

We have examined the City of Vero Beach, Florida's (the "City's") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2020. Management of the City is responsible for the City's compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with the specified requirements.

In our opinion, the City complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2020.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

Chang Bahart up

Orlando, Florida March 29, 2021