# TOWN OF WELAKA, FLORIDA

# FINANCIAL STATEMENTS

**SEPTEMBER 30, 2020** 

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## **INDEPENDENT AUDITORS' REPORT**

To the Honorable Mayor and Members of Town Council, Town of Welaka, Florida:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of Town of Welaka, Florida (the Town), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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121 Executive Circle	133 East Indiana Avenue	5931 NW 1st Place	2477 Tim Gamble Place, Suite 200
Daytona Beach, FL 32114-1180	DeLand, FL 32724-4329	Gainesville, FL 32607-2063	Tallahassee, FL 32308-4386
Telephone: 386-257-4100	Telephone: 386-738-3300	Telephone: 352-378-1331	Telephone: 850-386-6184

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#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Town, as of September 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters-Correction of Error**

As discussed in Note (13) to the financial statements, certain errors resulting in understatements of amounts previously reported as of September 30, 2019, were discovered by us and corrected by management. Accordingly, an adjustment has been made to governmental activities net position. Our opinion is not modified with respect to that matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 1, 2021, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

James Maore : 60., P.L.

Gainesville, Florida March 1, 2021

The Town's discussion and analysis is designed to provide an objective and easy to read analysis of the Town's financial activities for the fiscal year ended September 30, 2020. It is intended to provide a broad overview using a short-term and long-term analysis of the Town's activities based on information in the financial report and fiscal policies that have been adopted by the Town Council. Please read it in conjunction with the Town's financial statements.

# Financial Highlights

# **Government-wide Statements**

- The Town's assets exceeded its liabilities at September 30, 2020, by \$7,845,474 (*net position*). Of this amount, \$2,329,208 may be used to meet the government's ongoing obligations to citizens and creditors.
- Total net position is comprised of the following:
  - 1) Capital assets, net of related debt, of \$5,139,664, include property, equipment and infrastructure, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of those capital assets.
  - 2) Net position of \$195,537 is restricted by constraints imposed from outside of the Town such as debt covenants, grantors, laws, or regulations. An additional \$181,065 is restricted by action of the Town for specific purposes such as road and utility improvements.
  - 3) \$1,050,523 of governmental net position and \$1,278,685 of business-type net position represent the portion available to maintain the Town's continuing obligations to citizens and creditors.
  - The Town's total net position decreased \$61,103 over the previous year with a decrease of \$25,926 resulting from governmental activities and a decrease of \$35,177 resulting from business activities.

# **Overview of the Financial Statements**

This annual report contains government-wide financial statements that report the Town's activities as a whole and fund financial statements that report the Town's individual funds.

# **Government-wide Financial Statements**

The Government-wide Financial Statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business. These statements include a *Statement of Net Position* and a *Statement of Activities*.

• The *Statement of Net Position* presents information on all of the Town's assets and liabilities, with the difference between the two reported as net position. Changes in net position over time may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

#### TOWN OF WELAKA, FLORIDA MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2020 (Continued)

• The *Statement of Activities* presents information showing how the government's net position changed during the fiscal year. Changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will occur early in the following fiscal year; an increase in unused vacation leave is recorded as an expense although related cash outflows will occur in the future. Furthermore, this statement demonstrates the degree to which the direct expenses of a given function are offset by program revenues.

The *Government-wide Financial Statements* show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (i.e., governmental activities) and activities that attempt to recover all or most of their costs through user fees and charges (i.e., business-type activities). The governmental activities of the Town include general government, public safety (law enforcement), transportation, human services, and culture and recreation. Business-type activities of the Town are the Water and Wastewater Utility System.

# **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions.

# Governmental funds

Governmental funds are used to account for essentially the same functions that are reported as governmental activities in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Reconciliations of the differences between the Government-wide and the Fund Financial Statements are provided immediately after the Balance Sheet-Governmental Funds and the Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds, respectively, in the Basic Financial Statements.

The Town's only governmental fund is the General Fund. A budget and actual comparison statement is also presented as *Required Supplementary Information* (RSI) for the General Fund.

# **Proprietary funds**

The *Proprietary Fund Financial Statements* may be found in the *Basic Financial Statements*. *Enterprise funds* are used to report in greater detail the same functions presented as business-type activities in the Government-wide Financial Statements. The Town uses an enterprise fund to account for its Water and Wastewater Utility System.

#### (Continued)

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-wide and Fund Financial Statements.

### **Government-wide Financial Analysis**

### Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets exceeded liabilities by \$7,845,474 at the close of the fiscal year ended September 30, 2020. By far the largest portion of the Town's net position, \$5,139,664 or 65.5%, reflects its investment in capital assets such as land, buildings, infrastructure and equipment, less any related outstanding debt used to acquire those assets. The Town uses these capital assets to provide services to its citizens. Consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The payment of maintenance and debt service costs on those capital assets will require future government resources.

> Town of Welaka, Florida Summary Statement of Net Position

Governmental **Business-type** Activities Activities Total 2020 2019 2020 2019 2020 2019 Cash and investments 1,142,991 \$ 1,154,115 \$ 1,523,274 \$ 1,489,194 \$ 2,666,265 \$ 2,643,309 Other current assets 114,457 138,163 66,628 65,922 181,085 204,085 5,147,361 Capital assets, net 913,822 1,001,883 4,984,002 5,897,824 6,149,244 Total Assets 2,171,270 2,294,161 6,573,904 6,702,477 8,745,174 8,996,638 Current liabilities 12,235 108,100 206,410 220,567 218,645 328,667 Long-term liabilities 900 680,155 759,394 681,055 761,394 2,000 Total Liabilities 13,135 110,100 886,565 979,961 899,700 1,090,061 Net Position: 913,822 1,001,883 4,225,842 4,312,007 Net invested in capital assets 5.139.664 5.313.890 182,812 172,468 319,104 Restricted 193,790 146.636 376,602 Unrestricted 1,050,523 1,035,542 1,278,685 1,238,041 2,329,208 2,273,583 Total Net Position 2,158,135 2,184,061 \$ 5,687,339 5,722,516 7,845,474 7,906,577 \$ \$ \$

At the end of the current fiscal year, the Town is able to report positive balances in all three categories of net position, for the government as a whole, as well as for its separate governmental and business-type activities.

(Continued)

### Change in Net Position

Governmental activities decreased the Town's net position by \$25,926. This decrease resulted from the following: the recognition of \$100,964 of depreciation expense; \$20,918 increase in deferred inflow related to unavailable related grant revenues and a \$92,577 increase in the fund balance of the General Fund.

Town of Welaka, Florida Changes in Net Position

	Gover Act		Busin Acti		Total				
	2020	2019		2020	2019		2020		2019
Revenues:									
Program revenues:									
Charges for services	\$ 52,087	\$ 51,816	S	721,089	\$ 713,045	S	773,176	S	764,861
Operating grants and									
contributions	139,587	76,483		10,731	-		150,318		76,483
Capital grants and									
contributions	14,758	15,242		-	-		14,758		15,242
General Revenues:									
Property taxes	311,887	293,939		-	-		311,887		293,939
Sales tax and other state									
shared revenues	120,531	121,164		-	-		120,531		121,164
Communications service tax	27,534	24,448		-	-		27,534		24,448
Other taxes	66,707	69,344		-	-		66,707		69,344
Other revenue	2,910	9,691		2,116	8,719		5,026		18,410
Total Revenues	736,001	662,127	_	733,936	721,764		1,469,937		1,383,891
Expenses:									
General government	349,583	296,072		-	-		349,583		296,072
Public safety	141,913	128,033		-	-		141,913		128,033
Transportation	163,250	208,295		-	-		163,250		208,295
Human services	6,275	6,304		-	-		6,275		6,304
Culture/Recreation	88,235	96,744		-	-		88,235		96,744
Water and wastewater		-		781,784	809,960		781,784		809,960
Total Expense	749,256	735,448		781,784	809,960		1,531,040		1,545,408
Increase (decrease) in net assets									
before transfers	(13,255	) (73,321)		(47,848)	(88,196)		(61,103)		(161,517)
Transfers	(12,671	) -		12,671	-		-		-
Increase (decrease) in net assets	(25,926	) (73,321)		(35,177)	 (88,196)		(61,103)		(161,517)
Net position, beginning of year	2,184,061	2,257,382		5,722,516	5,810,712		7 <b>,906,</b> 577		8,068,094
Net position, end of year	\$ 2,158,135	\$ 2,184,061	\$	5,687,339	\$ 5,722,516	\$	7,845,474	s	7,906,577

# **OVERALL FINANCIAL POSITION AND RESULTS OF OPERATIONS**

#### **Governmental Activities**

The governmental activities generated \$206,432 in program revenues and \$529,569 of general revenues, and incurred \$749,256 of program expenses. This resulted in a \$25,926 decrease in net position. The primary reason for the decrease was due to additional public safety expenditures.

## (Continued)

#### **Business-type Activities**

Business-type activities decreased the Town's net position by \$35.177 as opposed to a decrease of \$88,196 in the previous year. The primary element resulting in the difference was due to an increase of operating grants and less repairs and maintenance in FY 2020.

## **Financial Analysis of the Town's Funds**

As mentioned earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

# Governmental funds

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. This difference in focus and purpose creates significant variances between the Governmental Fund Financial Statements and the Governmentwide Financial Statements. For the year ended September 30, 2020, the net increase in fund balances per the Governmental Funds (General Fund) Financial Statements totaled \$92,577 while the governmental activities column of the Government-wide Financial Statements reported a decrease of \$25,926 in net position. A detailed reconciliation between these two amounts is provided on page 15 of the accompanying Financial Statements.

The General Fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$974,430, while total fund balance was \$1,175,055. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 146% of the total General Fund expenditures, while total fund balance represents 176% of that same amount.

# **Proprietary Funds**

The proprietary funds provide the same type of information found in the Government-wide Financial Statements, but in more detail. At September 30, 2020, total net position for the Utility Fund amounted to \$5,687,339, a decrease of \$35,177 from the prior fiscal year. Unrestricted net position totaled \$1,278,685. Other factors concerning the finances of the Utility Fund were previously addressed in the discussion of the Town's business-type activities.

# **General Fund Budgetary Highlights**

The General Fund budget to actual schedule is presented as *Required Supplementary Information* on page 31 of the accompanying Financial Statements. There was no variance between original and final budgeted amounts.

A comparison of actual revenues versus budget reflects that three categories of revenue were individually under their amount budgeted. The combined total was \$457,006 or 37.12% under the total budgeted amount, due to less grant related revenue than expected.

A review of actual expenditure results versus the final budget reveals that the actual expenditures for the General Fund were \$562,254 or 45.67% under the total budgeted amount for the year, largely due to less grant activity.

(Continued)

					Town of W Capital As		·				
		Governmental Activities			Business-type Activities				Total		
	_	2020		2019	 2020		2019		2020		2019
Land	\$	19,258	\$	19,258	\$ 102,260	\$	102,260	\$	121,518	\$	121,518
Buildings and improvements		298,101		346,958	-		-		298,101		346,958
Equipment		79,748		82,189	-		-		79,748		82,189
Infrastructure		516,715		553,478	-		-		516,715		553,478
Water and sewer distribution system		-		-	4,881,742		5,045,101		4,881,742		5,045,101
Total Capital Assets, Net	\$	913,822	\$	1,001,883	\$ 4,984,002	\$	5,147,361	\$	5,897,824	\$	6,149,244

# **Capital Asset and Debt Administration**

# Capital Assets

The Town's financial statements present capital assets in two groups: those assets subject to depreciation such as infrastructure, equipment and operational facilities, and those assets not subject to depreciation such as land and construction in progress. The Town's investment in capital assets for its governmental and business-type activities as of September 30, 2020, amounts to \$5,897,824 (net of accumulated depreciation). This investment in capital assets includes land, buildings and building improvements, equipment, infrastructure (including roads), and the Water and Sewer Distribution System. Currently, infrastructure and buildings and improvements represent the largest components of governmental capital assets.

Capital asset events completed during the current fiscal year include the following:

- Water and Sewer plant equipment additions of \$50,148 and vehicle of \$33,965.
- Public Safety equipment of \$12,903.

Additional information on the Town's Capital Assets may be found in Note 7 beginning on page 25 of the accompanying Financial Statements.

(Continued)

# Long-term Obligations

## **Governmental Activities:**

The Town owed no long-term debt obligations to outside institutions during the year. Governmental obligations for compensated absences decreased \$2,800 to \$2,200.

#### Town of Welaka, Florida Long-Term Debt Obligations

	 Goveri Acti			ss-type vities	Ta	tal
	 2020	2019	2020	2019	2020	2019
Notes payable	\$ -	\$ -	\$758,160	\$835,354	\$758,160	\$835,354
Compensated absences	 2,200	5,000	5,276	3,060	7,476	8,060
Total Long Term Debt	\$ 2,200	\$ 5,000	\$763,436	\$838,414	\$765,636	\$843,414

#### **Business-type Activities:**

- The Utility Fund retired \$77,194 of note obligations.
- Utility Fund compensated absences increased by \$2,216 to \$5,276. •

Additional information on the Town's long-term obligations can be found in Note 8 beginning on page 27 of the accompanying Financial Statements

#### **Economic Factors**

We are not currently aware of any other conditions that are expected to have a significant effect on the Town's financial position or operations.

#### **Requests for Information**

This financial report is designed to present users with a general overview of the Town's finances and to demonstrate the Town's accountability. If you have questions concerning any of the information provided in this report or need additional information, contact Welaka Town Hall at P.O. Box 1098, Welaka, Florida, 32193.

#### TOWN OF WELAKA, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2020

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and cash equivalents	\$ 850,252	\$ 1,212,147	\$ 2,062,399
Certificates of deposit	92,114	72,901	165,015
Receivables, net	11,361	70,253	81,614
Internal balances	16,983	(16,983)	-
Due from other governments	86,113	13,358	99,471
Restricted assets:			
Cash and cash equivalents	200,625	238,226	438,851
Capital assets:			
Non-Depreciable	19,258	102,260	121,518
Depreciable, net	894,564	4,881,742	5,776,306
Total assets	2,171,270	6,573,904	8,745,174
LIABILITIES			
Accounts payable	10,727	67,715	78,442
Due to other governments	208	-	208
Customer deposits - payable from restricted assets	-	55,414	55,414
Noncurrent liabilities:		,	,
Due within one year:			
Notes payable	-	80,116	80,116
Compensated absences	1,300	3,165	4,465
Due in more than one year:			
Notes payable	-	678,044	678,044
Compensated absences	900	2,111	3,011
Total liabilities	13,135	886,565	899,700
NET POSITION			
Net investment in capital assets	913,822	4,225,842	5,139,664
Restricted for:	) -	) - )-	- ) )
Better Place Plan	188,784	-	188,784
Welaka Centennial Commission	5,006	-	5,006
Debt service	-	1,747	1,747
Utility improvements outside town limits	-	181,065	181,065
Unrestricted	1,050,523	1,278,685	2,329,208
Total net position	\$ 2,158,135	\$ 5,687,339	\$ 7,845,474

#### TOWN OF WELAKA, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020

					Progr	am Revenues			Net (Expense) Revenue and Changes in Net Position					
Functions/Programs	E	xpenses		narges for Services	0 G	perating rants and ntributions	Gı	Capital ants and tributions		wernmental Activities	Bı	ısiness-type Activities		Total
Governmental activities: General government Public safety Transportation Human services Culture and recreation Total governmental activities	\$	349,583 141,913 163,250 6,275 88,235 749,256	\$	29,632 22,455 - - - 52,087	\$	92,748 25,280 21,559 - - - - - - - - - - - - - - - - - -	\$	- 14,758 - - 14,758	\$	(227,203) (94,178) (126,933) (6,275) (88,235) (542,824)	\$		\$	(227,203) (94,178) (126,933) (6,275) (88,235) (542,824)
Business-type activities: Utilities Total business-type activities Total primary government	\$	781,784 781,784 1,531,040	\$	721,089 721,089 773,176	\$	10,731 10,731 150,318	\$	- 14,758				(49,964) (49,964) (49,964)		(49,964) (49,964) (592,788)
	Prc Sal Un Loo Uti Co: Fra Inv Mi Trans Toi Chan Net p		te share ture sur s servio ings venues ition inning,	rtax ce tax and transfers						311,887 33,747 20,068 66,716 19,720 27,534 46,987 1,885 1,025 (12,671) 516,898 (25,926) 2,184,061 2,158,135		2,116 2,116 12,671 14,787 (35,177) 5,722,516 5,687,339	\$	311,887 33,747 20,068 66,716 19,720 27,534 46,987 4,001 1,025 - - - - - 531,685 (61,103) 7,906,577 7,845,474

# TOWN OF WELAKA, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2020

	General Fund
ASSETS	
Cash and cash equivalents	\$ 1,050,877
Certificate of deposit	92,114
Receivables, net	11,361
Due from other governments	86,113
Due from other funds	16,983
Total assets	\$ 1,257,448
LIABILITIES	
Accounts payable and accrued liabilities	\$ 10,727
Due to other governments	208
Total liabilities	10,935
DEFERRED INFLOWS OF RESOURCES	
Unavailable grant revenue	71,458
FUND BALANCES	
Restricted for:	
Better Plan Plan	188,784
Centennial commission	5,006
Assigned to:	
Oakwood Cemetery	6,835
Unassigned	974,430
Total fund balances	1,175,055
Total liabilities, deferred inflows and fund balances	\$ 1,257,448

#### TOWN OF WELAKA, FLORIDA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2020

Fund balances - total governmental funds	\$ 1,175,055
Amounts reported for governmental activities in the statement of net position are different because:	
Because some revenues will not be collected for several months after the close of the Town's fiscal year end, they are not considered as "available" revenues in governmental funds, and therefore, reported as deferred inflows of unavailable revenues. In the statement of net position, which is presented on an accrual basis, no deferral is reported since the revenue is fully recognized in the statement of activities.	71 450
Deferred inflow - unavailable grant revenue	71,458
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds:	
Capital assets - net	913,822
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the	
funds. These liabilities consist of the following: Compensated absences	(2,200)
Net position of governmental activities	\$ 2,158,135

# TOWN OF WELAKA, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

D	 General Fund
Revenues	\$ 161 260
Taxes	\$ 464,269 74,964
Licenses and permits Intergovernmental	205,085
Charges for services	26,912
Fines and forfeitures	103
Miscellaneous	2,910
Total revenues	 774,243
Expenditures Current:	
General government	339,800
Public safety	132,380
Transportation	123,081
Human services	1,231
Culture and recreation	59,600
Capital outlay	12,903
Total expenditures	 668,995
Excess (deficiency) of revenues over expenditures	 105,248
Other financing sources (uses) Transfers out	(12,671)
Net change in fund balances	 92,577
Fund balances, beginning of year	1,082,478
Fund balances, end of year	\$ 1,175,055

#### TOWN OF WELAKA, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020

Net change in fund balances - total governmental funds		\$ 92,577
Differences in amounts reported for governmental activities in the statement of activities are:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.		
Capital assets acquired by use of financial resources Current year depreciation Amount by which capital outlay exceeds depreciation in the current period	12,903 (100,964)	(88,061)
Revenues in the statement of activities that do not provide current financial resources are not		
reported as revenues in the fund statements: Grant revenue related to hurricane recovery Grant revenue related to police vehicle acquistion		20,918 (54,160)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in		
Compensated Absences		2,800
Change in net position of governmental activities		\$ (25,926)

# TOWN OF WELAKA, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2020

	Utility
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 1,212,147
Restricted cash and equivalents:	
Customer deposits	55,414
Certificate of deposit	72,901
Accounts receivable, net	70,253
Due from other governments	13,358
Total current assets	1,424,073
Noncurrent assets:	
Restricted cash and equivalents:	
Debt service	1,747
System improvements outside town limits	181,065
Capital assets, net	4,984,002
Total noncurrent assets	5,166,814
Total assets	6,590,887
LIABILITIES	
Current liabilities:	
Accounts payable	67,715
Due to other funds	16,983
Compensated absences	3,165
Payable from restricted assets:	
Current maturities on notes payable	80,116
Customer deposits	55,414
Total current liabilities	223,393
Noncurrent liabilities:	
Notes payable	678,044
Compensated absences	2,111
Total noncurrent liabilities	680,155
Total liabilities	903,548
NET POSITION	
Net investment in capital assets	4,225,842
Restricted for:	1,223,012
Debt service	1,747
Utility expansion	181,065
Unrestricted	1,278,685
Total net position	\$ 5,687,339
Tome the best of the second seco	\$ 5,007,557

### TOWN OF WELAKA, FLORIDA STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	 Utility
Operating revenues Charges for services	\$ 721,089
<b>Operating expenses</b> Personal services Operating expense Depreciation and amortization Total operating expenses	 274,717 232,661 247,548 754,926
Operating loss	 (33,837)
Nonoperating revenues (expenses) Operating grants Investment earnings Interest expense Total nonoperating revenues (expenses)	 10,731 2,116 (26,858) (14,011)
Loss before capital contributions	 (47,848)
Transfers in	12,671
Change in net position	 (35,177)
Net position, beginning of year	5,722,516
Net position, end of year	\$ 5,687,339

### TOWN OF WELAKA, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Utility
Cash flows from operating activities Cash received from customers Cash paid to suppliers Cash paid to employees Net cash provided by operating activities	\$ 715,776 (235,741) (272,501) 207,534
Cash flows from noncapital financing activities Interfund transfers	12,671
Cash flows from capital and related financing activities Principal payments on long-term debt Interest paid Acquisitions of capital assets Net cash provided by (used in) capital and related financing activities	$(77,194) \\ (26,858) \\ (84,189) \\ (188,241)$
Cash flows from investing activities Interest on investments	1,534
Net increase in cash and cash equivalents	33,498
Cash and cash equivalents, beginning of year	1,416,875
Cash and cash equivalents, end of year	\$ 1,450,373
Reconciliation of operating loss to net cash provided by operating activities: Operating loss Adjustments to reconcile operating loss to net cash provided by operating activities:	\$ (33,837)
Depreciation and amortization Changes in assets and liabilities:	247,548
Accounts receivable Due to other governments Accounts payable and accrued liabilities Deposits Compensated absences Net cash provided by operating activities	$(6,958) \\ 16,983 \\ (20,063) \\ 1,645 \\ 2,216 \\ \$ 207,534$
Cash and cash equivalents classified as:	\$ 207,334
Unrestricted Restricted Total cash and cash equivalents	\$ 1,212,147 238,226 \$ 1,450,373

# (1) <u>Summary of Significant Accounting Policies:</u>

The financial statements of the Town of Welaka, Florida (the Town), have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the Town's significant accounting policies:

(a) **Reporting entity**—The Town of Welaka (the "Town") is a Florida municipality, established by Section 24975 (1947), Laws of Florida, which operates under a Mayor-Council form of government.

The accompanying financial statements present the financial position, results of operations, and cash flows of the applicable funds governed by the Town Council of the Town, the reporting entity of government for which the Town Council is considered to be financially accountable. In evaluating the Town as a reporting entity, management has addressed all potential component units that may or may not fall within the Town's oversight and control, and thus, be included in the Town's financial statements. No such entities or component units have been identified.

(b) **Government-wide financial statements**—The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees charged to external parties.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: charges for services that are directly related to a given function; and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other revenues not properly included in program revenues are reported instead as general revenues.

(c) **Measurement focus and basis of accounting**—The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using *the current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 30 days of the end of the current fiscal period.

# (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

Taxes, intergovernmental revenue, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

(d) **Fund financial statements**—Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements, but any nonmajor funds are aggregated and displayed in a single column. The governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for the governmental funds.

The Town reports the following major governmental fund:

General Fund – the primary operating fund, used to account for all activities except those required to be accounted for in another fund.

The Town reports the following major enterprise fund:

Utility Fund – to account for the assets, operation and maintenance of the Town-owned water and sewer distribution system.

(e) **Budgetary information**—Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all funds. All annual appropriations lapse at fiscal year end.

Prior to August 1, the Town Council prepares a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing the expenditures. Public hearings are conducted to obtain taxpayer comments. Prior to October 1, the budget is legally enacted through passage of a resolution. Revisions that alter the total expenditures of any fund must be approved by the Town Council. Formal budgetary integration is employed as a management control device during the year for the governmental funds.

The appropriated budget is prepared by fund. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. The council made no supplemental budgetary appropriations throughout the year.

(f) Use of estimates—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

(g) **Deposits and investments**—For purpose of the Statement of Cash Flows, the Town considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

# (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(h) **Receivables**—Receivables are stated at net realizable value, reduced by an allowance for uncollectable accounts, where appropriate. Accounts receivable of the Utility fund is net of a \$5,000 allowance.

(i) **Restricted assets**—Certain assets are required to be segregated from other assets due to various debt agreements and restricted revenue sources. The "Surcharge" account is used to report resources set aside to subsidize potential deficiencies from the Town's operations that could adversely affect debt service payments. Additionally, amounts received as deposits on utility services are classified as restricted cash.

(j) **Capital assets**—Capital assets are recorded at historical cost or estimated historical cost, except for contributed assets which are recorded at fair value at the date of contribution. The Town uses a capitalization threshold of \$750 for all classes of capital assets.

The Town has elected not to record general infrastructure assets acquired prior to October 1, 2003.

Depreciation of capital assets is provided using the straight-line method over the estimated useful lives of the assets, which range as follows:

	Years
Infrastructure	30 - 40
Buildings	40
Improvements other than buildings	10 - 40
Machinery and equipment	5 - 10
Plant assets and equipment	5 - 40

(k) **Compensated absences and claims and judgments**—For governmental funds, a fund liability is reported to account for the portion of the liability that will be liquidated with expendable available financial resources. The liability is accrued when incurred in the government-wide and proprietary fund financial statements.

(l) **Long-term obligations**—In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Debt issuance costs whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

In the fund financial statements, governmental fund types recognize debt issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(m) **Fund equity**—Fund balance classifications are described below:

*Non-spendable Fund Balance* – Non-spendable fund balances are amounts that cannot be spent because they are either: (a) not in spendable form or (b) legally or contractually required to be maintained intact.

*Restricted Fund Balance* – Restricted fund balances are restricted when constraints placed on the use of resources are either: (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance* – Committed fund balances are amounts that can only be used for specific purposes as a result of constraints imposed by formal action of the Town's highest level of decision-making authority, which is by Ordinance approved by the Town Council. Committed amounts cannot be used for any other purpose unless the Town removes those constraints by taking the same type of action.

Assigned Fund Balance – Assigned fund balances are amounts that are constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by (a) the Town Council or (b) a body or official to whom the Town Council has delegated the authority to assign amounts used for specific purposes.

*Unassigned Fund Balance* – Unassigned fund balance is the residual classification for the General Fund.

(n) **Net position flow assumptions**—Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

(o) **Fund balance flow assumptions**—Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### (1) <u>Summary of Significant Accounting Policies:</u> (Continued)

(p) **Operating revenues and expenses**—The enterprise funds distinguished operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

(q) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will, if required, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the one item in this category is unavailable revenues, which will be recognized as inflows of resources in the period that the amounts become available.

# (2) <u>Reconciliation of Government-Wide and Fund Financial Statement:</u>

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**— Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

# (3) **Property Tax Calendar:**

The Putnam County Tax Collector bills and collects property taxes for the Town.

Details of the Town's tax calendar are presented below:

January 1
May 31
November 1
November – February
March
April 1

#### (4) **Deposits and Investments:**

#### Deposits

All of the Town's demand deposits and certificates of deposit are held in qualified public depositories pursuant to Chapter 280, Florida Statutes, and are entirely insured by Federal depository insurance or collateralized pursuant to the Florida Security for Public Deposits Act.

#### Investments

The Town invests excess public funds pursuant to the guidelines established in Section 218.415, Florida Statutes. Accordingly, the Town is authorized to invest excess public funds in the following instruments: the Local Government Surplus Funds Trust Funds or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act; Securities and Exchange Council registered money market funds with the highest credit quality rating, savings accounts and certificates of deposit in qualified public depositories; and direct obligations of the U. S. Treasury.

Deposits and investments are classified in the accompanying financial statements as follows:

Cash and equivalents	\$ 2,062,399
Certificates of deposit	165,015
Restricted cash	438,851
Total deposits and certificates of deposit	\$ 2,666,265

#### Investment Risks

The Town is exposed to the following risks associated with its investment portfolio:

*Credit Risk* – the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

Interest Rate Risk – the risk that changes in interest rates will adversely affect the fair value of an investment.

The Town does not have a formal investment policy relating to the aforementioned risks, other than Section 218.415, Florida Statutes, for investing public funds. That statute limits the Town's exposure to credit risk and interest rate risk by limiting authorized investment options as previously described.

### (5) Interfund Transfers:

Interfund transfers for the year ended September 30, 2020, consisted of the following:

	Tra	Transfers In		nsfers Out
General Fund	\$	-	\$	12,671
Utilities Fund		12,671		-
Totals	\$	12,671	\$	12,671

The transfers were made in the normal course of operations and are consistent with the activities of the fund making the transfer.

### (6) Accounts Receivable:

The Town's receivables consist of the following at September 30, 2020:

	Gross Receivable		Allowance for Doubtful Accounts		Net Receivable	
Governmental Activities:						
General Fund	<u>_</u>		<u>_</u>		÷	
Accounts receivable	\$	11,361	\$	-	\$	11,361
Totals – Governmental Type Activities		11,361		-		11,361
Business-Type Activities: Utility Fund						
Accounts receivable		75,253		(5,000)		70,253
Totals – Business-Type Activities		75,253		(5,000)		70,253
Totals	\$	86,614	\$	(5,000)	\$	81,614

# (7) Capital Assets:

Capital asset activity for the fiscal year ended September 30, 2020, is as follows:

	Balan Octobe 2019	r 1,	I	ncreases	Decr	rease	Se	Balance ptember 30, 2020
<b>Primary Government</b> <b>Governmental Activities</b> Capital Assets Not Being Depreciated:								
Land	\$ 19	9,258	\$	-	\$	-	\$	19,258
Total Capital Assets Not Being Depreciated	19	9,258		_		-		19,258
Capital Assets Being Depreciated:								
Buildings	332	2,398		-		-		332,398
Improvements	1,445			-		-		1,445,846
Equipment	466	5,098		12,903		-		479,001
Infrastructure	851	,536		-		-		851,536
Total Capital Assets Being Depreciated	3,095	5,878		12,903		-		3,108,781
Less Accumulated Depreciation For:								
Buildings	(192	2,122)		(8,310)		-		(200,432)
Improvements	(1,239	9,164)		(40,547)		-		(1,279,711)
Equipment		3,909)		(15,344)		-		(399,253)
Infrastructure	· · · · ·	8,058)		(36,763)		-		(334,821)
Total Accumulated Depreciation	(2,113	3,253)		(100,964)		-		(2,214,217)
Total Capital Assets Being Depreciated, Net	982	2,625		(88,061)		-		894,564
Governmental Activities Capital Assets, Net	\$ 1,001	,883	\$	(88,061)	\$	-	\$	913,822

# (7) <u>Capital Assets:</u> (Continued)

	Balance October 1, 2019	Increases	Decrease	Balance September 30, 2020
Business-type Activities Capital Assets Not Being Depreciated: Land	\$ 102,260	\$-	\$-	\$ 102,260
Total Capital Assets Not Being Depreciated	102,260			102,260
Capital Assets Being Depreciated: Plant Assets and Equipment	9,121,473	84,113	-	9,205,586
Less Accumulated Depreciation For: Plant Assets and Equipment	(4,076,372)	(247,472)		(4,323,844)
Total Capital Assets Being Depreciated, Net Business-type Activities Capital Assets, Net	5,045,101 \$5,147,361	(163,359) \$ (163,359)		4,881,742 \$4,984,002
Depreciation expense was charged to functions	as follows:			

Depreciation expense was charged to functions as follows:

General Government	\$	15,483
Public Safety	Ŷ	10,233
Transportation		40,869
Human Services		5,044
Culture and Recreation		29,335
Total Depreciation Expense - Governmental Activities	\$	100,964
Business-type Activities		
Water and Sewer Utilities	\$	247,472

# (8) Long-Term Obligations:

Notes payable in the City's governmental activities at September 30, 2020, are comprised of the following obligations:

	A	mount
Business-type Activities		
Note Payable, \$221,488 for improvements to the utility system outside of the Town limits. Payable in semi-annual installments of \$6,721 on March and September 15, including interest at 1.76%. Payable beginning March 15, 2008 and maturing in 2027, from revenues of the plant replacement surcharge after payment of operation and maintenance expense.	\$	88,351
Note Payable, \$266,003 for improvements to the utility system outside of the Town limits. Payable in semi-annual installments of \$5,241 on January and July 15, including interest at 1.76%, payable beginning July 15, 2009, and maturing in 2039, from the revenues of the plant replacement surcharge.		165,597
Note Payable, \$675,000 to pay off revenue bonds. Payable in annual installments of \$80,129, including interest at 3.89%, maturing in August 2027, from the net revenues of the water and sewer system. The note payable also contains a special provision where the interest rate may increase to 4.92%, if for any reason the interest on this note payable becomes includable in the gross income of the bank for Federal income tax purposes.		504,212
Total Long-Term Obligations, Business-Type Activities	\$	758,160

Aggregate maturities of notes payable are as follows:

Year Ending	Business-Type Activities			
September 30	Principal		]	Interest
2021	\$	80,116	\$	23,935
2022		82,811		21,241
2023		85,603		18,448
2024		88,497		15,555
2025		91,496		12,556
2026-2030		247,962		20,683
2031-2035		47,164		5,248
2036-2039		34,511		1,216
	\$	758,160	\$	118,882

# (8) Long-Term Obligations: (Continued)

A summary of the debt transactions for the Town for the fiscal year ended September 30, 2020, is as follows:

		<b>Governmental Activities</b>								
	Balance October 1, 2019		In	Increases Decreases			Sept	alance ember 30, 2020	Due Within One Year	
Compensated Absences	\$	5,000	\$	8,041	\$	(10,841)	\$	2,200	\$	1,300

	<b>Business-Type Activities</b>									
	Balance October 1, 2019		In	creases	ases Decreases		Balance September 30, 2020		Due Within One Year	
Notes Payable Compensated Absences	\$	835,354 3,060	\$	9,163	\$	(77,194) (6,947)	\$	758,160 5,276	\$	80,116 3,165
Long-Term Liabilities	\$	838,414	\$	9,163	\$	(84,141)	\$	763,436	\$	83,281

#### (9) <u>Pension Plan:</u>

The Town has established a defined contribution pension plan for general and utilities' employees, administered by the Florida League of Cities, Inc. The Plan requires non-elective contributions from the Town of 7.5% of the employees' base pay up to a maximum of 40 hours per week. Employees fully vest after five years of service. Contributions to the Town's pension plan for the year ended September 30, 2020 was \$24,363. Employees did not contribute to the plan.

### (10) Other Post-Employment Benefits (OPEB):

In accordance with GASB Statement No. 75, *Accounting and Reporting for Post-Employment Benefits Other Than Pensions*, the Town has no liability under GASB 75 because the implied subsidy is assumed to disappear upon Medicare eligibility and current employees are not assumed to retire until age 65.

### (11) **<u>Risk Management:</u>**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. To manage its risks, the Town participates in the Florida League of Cities Self Insurance Fund (the "Fund") a public entity risk pool currently operating as a common risk management and insurance program for member cities. The Town pays an annual premium to the Fund for its coverage. The premiums are designed to fund the liability risks assumed by the Fund and are based on certain actual exposures of each member.

### (12) **Contingencies:**

During the year ended September 30, 2020, local, U.S., and world governments have encouraged selfisolation to curtail the spread of the global pandemic, coronavirus disease (COVID-19), by mandating temporary work stoppage in many sectors and imposing limitations on travel and size and duration of group meetings. Most industries are experiencing disruption to business operations and the impact of reduced consumer spending. There is unprecedented uncertainty surrounding the duration of the pandemic, its potential economic ramifications, and any government actions to mitigate them. Accordingly, while management cannot quantify the financial and other impact to the Town as of March 1, 2021, management believes that a material impact on the Town's financial position and results of future operations is reasonably possible

### (13) <u>Restatement of Fund Balance and Net Position:</u>

Relating to the governmental activities, it was determined during the year ended September 30, 2020, a certain accrual related to intergovernmental revenue was incorrect. Beginning net position has been restated for this effect.

	Governmental Activities			
Net position 9/30/2019 Add: Revenue adjustment recorded at 9/30/2019	\$	2,129,901 54,160		
Net position, 9/30/2020	\$	2,184,061		

### (14) **<u>Recent Accounting Pronouncements:</u>**

The Governmental Accounting Standards Board ("GASB") has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the Town's financial statements:

(a) GASB issued Statement No. 87, *Leases*, in June 2017. GASB 87 increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The provisions in GASB 87 are effective for periods beginning after June 15, 2021.

# **REQUIRED SUPPLEMENTARY INFORMATION**

#### TOWN OF WELAKA, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Budgeted Amounts		Actual	Variance With Final	
	Original	Final	Amounts	Budget	
Revenues	Ф <b>5</b> 40 (70	Ф <b>540 (70</b>	¢ 464.260	Φ ( <b>7</b> ( 110)	
Taxes	\$ 540,679	\$ 540,679	\$ 464,269	\$ (76,410)	
Licenses and permits	33,100	33,100	74,964	41,864	
Intergovernmental Charges for services	623,700	623,700	205,085	(418,615)	
Fines and forfeitures	23,850 550	23,850 550	26,912 103	3,062 (447)	
Miscellaneous	9,370	9,370	2,910	(6,460)	
	,				
Total revenues	1,231,249	1,231,249	774,243	(457,006)	
Expenditures Current:					
General government	290,759	290,759	339,800	(49,041)	
Public safety	137,350	137,350	132,380	4,970	
Transportation	84,000	84,000	123,081	(39,081)	
Human services	1,250	1,250	1,231	19	
Culture and recreation	673,200	673,200	59,600	613,600	
Reserve for contingencies	44,690	44,690	-	44,690	
Capital outlay	-	-	12,903	(12,903)	
Total expenditures	1,231,249	1,231,249	668,995	562,254	
Excess (deficiency) of revenues over					
expenditures	-	-	105,248	105,248	
Other financing sources (uses)					
Transfers out	-		(12,671)	(12,671)	
Total other financing sources (uses)	-	-	(12,671)	(12,671)	
Net change in fund balances			92,577	92,577	
Fund balances, beginning of year	1,082,478	1,082,478	1,082,478	-	
Fund balances, end of year	\$ 1,082,478	\$ 1,082,478	\$ 1,175,055	\$ 92,577	

See accompanying notes to required supplementary information.

#### TOWN OF WELAKA, FLORIDA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION SEPTEMBER 30, 2020

The Town follows these procedures in establishing the budgetary data reflected in the financial statements:

- During July, informal budget workshops are held to determine proposed expenditures and the means of financing them.
- ✤ By August 1, the Council adopts the proposed property tax millage rate and sets the date, time and place of the first public hearing. Within fifteen (15) days of the first public hearing the Town advertises its intention to finalize its budgets and millage rate and date, time and place for a public hearing. The second public hearing is convened two to five (2-5) days after the final advertisement, at which time the final budget and millage are adopted by the Council.
- Changes to budgeted line items during the fiscal year are approved by the Town Council.
- Florida Statutes stipulate that expenditures may not legally exceed budgeted appropriations. The fund is the legal level of budgetary control.
- ✤ All appropriations lapse at year end.



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of Town Council, Town of Welaka, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of the Town of Welaka, Florida (the Town), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated March 1, 2021.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a deficiency in internal control, described below as an item that we consider to be a material weakness.

 121 Executive Circle
 133 East Indiana Avenue

 Daytona Beach, FL 32114-1180
 DeLand, FL 32724-4329

 Telephone: 386-257-4100
 Telephone: 386-738-3300

5931 NW 1st Place Gainesville, FL 32607-2063 Telephone: 352-378-1331 2477 Tim Gamble Place, Suite 200 Tallahassee, FL 32308-4386 Telephone: 850-386-6184

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### 2020-001 Preparation of financial statements (Repeat Comment)

Professional standards promulgated by the American Institute of Certified Public Accountants provide a system of internal control over financial reporting should allow the Town to prepare financial statements, including note disclosures, in accordance with generally accepted accounting principles (GAAP). While auditors can assist with the preparation of financial statements and related footnotes, the financial statements are the responsibility of management. A control deficiency exists in instances where the Town is not positioned to draft financial statements and all required disclosures. However, the outsourcing of these services is not unusual in governmental entities of similar budget and personnel size. For subsequent audits, management may wish to take an active role in the drafting of the financial statements and related disclosures.

Additionally, we noted management is not performing reconciliations of the utility receivables and accounts payable detail to the general ledger and is not reconciling the escrow deposits to the bank statement. As a result, we noted a number of account balances required adjustments, including revenues, expenditures/expenses, payables, and cash, in order to be in compliance with generally accepted accounting principles in the United States of America. Additionally, because of the above noted items management does not have an accurate and complete picture of its financial position during the year. We recommend management perform reconciliations over account balances to ensure the balance in the general ledger reflects the accurate account balance supported by the subsidiary system and to ensure proper cutoff and accrual-based reconciliations agree to the general ledger.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Town of Welaka, Florida's Response to Findings

The Town's response to the findings identified in our audit are described in the accompanying management's response as listed in the table of contents. The Town's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James Maore : 6., P.L.

Gainesville, Florida March 1, 2021



### MANAGEMENT LETTER OF INDEPENDENT AUDITORS' REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

To the Honorable Mayor and Members of Town Council, Town of Welaka, Florida:

#### **Report on the Financial Statements**

We have audited the financial statements of the Town of Welaka, Florida (the Town), as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated March 1, 2021.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 1, 2021, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. One uncorrected finding exists from the second preceding audit. The following summarizes the status of prior year findings and recommendations:

**2019-001, 2018-001, and 2017-001** *Preparation of financial statements*: Corrective action not taken. See current year comment 2020-001

#### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Town was established by Section 165.031 (4), Florida Statutes. There are no component units of the Town to be disclosed as required by accounting principles generally accepted in the United States of America.

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121 Executive Circle	133 East Indiana Avenue	5931 NW 1st Place	2477 Tim Gamble Place, Suite 200
Daytona Beach, FL 32114-1180	DeLand, FL 32724-4329	Gainesville, FL 32607-2063	Tallahassee, FL 32308-4386
Telephone: 386-257-4100	Telephone: 386-738-3300	Telephone: 352-378-1331	Telephone: 850-386-6184

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#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.566(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Town has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the Town did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Town. It is management's responsibility to monitor the Town's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not note any such recommendations.

#### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, Town Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

James Meore : 6., P.L.

Gainesville, Florida March 1, 2021



#### INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Mayor and Members of Town Council, Town of Welaka, Florida:

We have examined Town of Welaka, Florida (the Town)'s compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2020. The Town's management is responsible for the Town's compliance with those requirements. Our responsibility is to express an opinion on the Town's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Town complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2020, in all material respects. An examination involves performing procedures to obtain evidence about the Town's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Town complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2020.

James Maore : 60., P.L.

Gainesville, Florida March 1, 2021

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Town of Melaka

P.O. Box 1098 WELAKA, FLORIDA 32193-1098 386-467-9800 386-467-2303

FAX 1-386-467-8863

UTILITIES DEPARTMENT 386-467-8677

March 2, 2021 James Moore & Co., P.L. 5931 NW 1st Place Gainesville, Fl 32607

Re: Town of Welaka-2019/2020 Audit Response

While performing your audit of the Town of Welaka, Florida's (the Town) financial statements as of and for the year ended September 30, 2020, you noted in the management letter required by the Florida Auditor General pursuant to Chapter 10.550 and the Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on the Audit of the Financial Statements performed in Accordance with the Government Auditing Standards the following item:

2020-01- Preparation of Financial Statements

Professional standards promulgated by the American Institute of Certified Public Accountants provide a system of internal control over financial reporting which should allow the Town to prepare financial statements, including note disclosures, in accordance with generally accepted accounting principles

(GAAP). While auditors can assist with the preparation of financial statements and related footnotes, the financial statements are the responsibility of managements. A control deficiency exists in instances where the Town is not positioned to draft financial statements, and all required disclosures. However, the outsourcing of these services is not unusual in governmental entities of similar budget and personnel size. For subsequent audits, management may wish to take an active role in the drafting of the financial statements and related disclosures.

Additionally, we noted that management is not performing reconciliations of the utility receivables and accounts payable detail to the general ledger and is not reconciling the escrow deposits to the bank statement. As a result, management does not have an accurate and complete picture of its financial position during the year. We recommend that management perform reconciliations over account balances to ensure that the balance in the general ledger reflects the accurate accounts balance supported by the subsidiary system.

Management Response:

The Town understands that the above statement is a weakness, but is willing to accept the risk. The Town has a small office staff, and is unable to prepare the financial statements at this time.

We agree with this finding and will monitor procedures to ensure compliance in the future. If you have any questions, please contact our office at 386-467-9800.

Signed

Title: Mayor Gordon Sands