## ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

PREPARED BY:
CITY OF CALLAWAY FINANCE DEPARTMENT



## ANNUAL COMPREHENSIVE FINANCIAL REPORT SEPTEMBER 30, 2021

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## CITY OF CALLAWAY

CITY HALL

6601 EAST HIGHWAY 22 CALLAWAY, FL 32404 PHONE: 850-871-6000 WWW.CITYOFCALLAWAY.COM MAYOR PAMN HENDERSON

**COMMISSIONERS** 

SCOTT DAVIS, WARD I DAVID GRIGGS, WARD II BOB PELLETIER, WARD III FRANK MANCINELLI, WARD IV

April 11, 2022

Honorable Mayor and City Commission City of Callaway, Florida

The Annual Comprehensive Financial Report of the City of Callaway (the "City") for the fiscal year ended September 30, 2021, is hereby submitted. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the enclosed data is accurate in all material aspects and is presented in a manner designed to fairly set forth the financial position and the results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

## **General Information**

The City has prepared its financial statements to meet the requirements of Governmental Accounting Standards Board Statement No. 34, <u>Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments (GASB 34)</u>. GASB 34 established a reporting model that the City has reported in five parts:

- 1. Management's Discussion and Analysis; a narrative report providing significant information about the City and how the City's financial position has changed from September 30, 2020 to September 30, 2021 and the reasons for the change;
- 2. Government-Wide Financial Statements; statements which report on the governmental and business-type assets, liabilities, expenses, and revenues of the City;
- 3. Fund Financial Statements; statements which report on the major individual governmental and proprietary funds of the City;
- 4. Budgetary Comparisons for the City's General Fund and other major governmental funds, and;
- 5. The notes to those financial statements.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditors' report.

## **Independent Audit**

In compliance with the laws of the State of Florida, the City of Callaway was audited by independent certified public accountants. The opinion of Mauldin & Jenkins may be found in the Financial Section of this report. The specific report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on the Audit of Financial Statements Performed in Accordance with Governmental Auditing Standards can be found in the Compliance Section.

## **Accounting System and Budgetary Control**

The accounting records for general governmental operations are maintained on the modified accrual basis with revenue being recorded upon determination that it is both available and measurable. Expenditures for general governmental operations are recorded when the services or goods are received and the liabilities incurred. Accounting records for enterprise and internal service funds are converted to the full accrual basis of accounting at fiscal year-end for reporting purposes.

In developing and evaluation the accounting system, consideration is given to the adequacy of the internal control structure. The internal control structure is designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgements by management. All internal control evaluations occur within the above framework.

State law requires cities and their elected officials to develop balanced budgets to provide for the operations of their offices. Details of expenditures to be made and the resources available to meet these proposed obligations must be included in the budget. Upon adoption, the budget document becomes the legal basis for carrying out the activities of the City. The City of Callaway Commission adopts budgets for all funds. Budgets are adopted on a basis consistent with general accepted accounting principles, except as noted in the Notes to Basic Financial Statements. Budget control is maintained by a computerized encumbrance system. All appropriations are reviewed at year-end for accuracy. All encumbrances are closed at the end of the year.

## The Reporting Entity and its Services

The City of Callaway is a chartered city established under the legal authority of the Constitutions and the Laws of the State of Florida. The City provides a full range of services. These include public safety (law enforcement and fire); street and stormwater maintenance; planning, zoning and permitting services; code enforcement; business licensures; parks, sports fields and conference center facility availability; and other general administrative services. The City also operates three enterprise activities providing water, sewer, and solid waste services.

In addition to these core operations, the Callaway Community Redevelopment Agency provides for community redevelopment activities for specific community redevelopment areas of the City.

## **Relevant Financial Policies**

The City's General Fund formal fund policy establishes a targeted minimum reserve balance in its Unassigned Fund Balance equal to two months or 17% of the current fiscal year operating expenditures and transfer's budget. The 2021 General Fund Unassigned Fund Balance remains over the targeted goal.

## **Retirement Plan**

Employees of the City are members of the Florida Retirement System, a multiple employer defined benefit plan. Employer contribution rates are established in July of each year by the State of Florida. Employees who are members of the plan are required to contribute 3% of their wages to the plan on a pretax basis. Participation in the plan is compulsory for all employees who are qualified to participate.

### **Economic Condition and Outlook**

Located in Northwest Florida, between Pensacola and Tallahassee, the City of Callaway is one of seven municipalities in Bay County. This urban, heavily residential community, east of Panama City is within driving distance to beaches and scenic bays. Its close proximity to Tyndall Air Force Base provides a stabilizing economic influence and has been a major factor in sustaining the City's population and that of surrounding communities.

Major transportation facilities have expanded in recent years. The Port of Panama City, a growing deepwater port, is continuing to invest in new facilities and improvements. The Northwest Florida Beaches International Airport provides service by American Airlines, Southwest Airlines, Delta Airlines, and United Airlines. The Florida Department of Transportation has plans to start on the initial segment of the Gulf Coast Parkway. Ultimately, the Parkway will provide an improved route between Gulf County and Port St. Joe and make eastern Bay County more accessible.

The impact of the U.S. Military is being felt in another way. On September 15, 2016, Eastern Shipbuilding Group was awarded a \$10.5 billion contract from the U.S Coast Guard to construct its new, state-of-the-art offshore patrol cutters. The Company began construction on these cutters in 2018. Eastern Shipbuilding operates shipyards in the Allanton and Millville areas in Bay County. The contract between Eastern Shipbuilding and the U.S. Coast Guards is expected to bring in thousands of jobs to the area, and those employed will need a place to live. In Addition, U.S. Military has announced that they are bringing the Drone Program and the F-35 squadrons to Tyndall Air Force Base to compliment the operations currently housed at Tyndall.

The expanded transportation facilities, U.S. Military installations and other local economic anchors, such as the Eastern Shipbuilding Group, serve as economic catalysts for our entire region. Thus, a recent increase in the real estate development and investments within the City of Callaway.

## **Major Initiatives**

The City of Callaway commission enacted a City ad valorem tax beginning in fiscal year 2005. The City's millage rate is the lowest in Bay County and was constant from 2008 until 2018 when it was decreased. After Hurricane Michael, the City increased the millage rate from 1.9900 to 2.7500 to help compensate for lost revenues and increased operating cost in fiscal year 2020. The millage rate of 2.7500 has remained for fiscal year 2021 and fiscal year 2022.

A Public Safety Building was constructed for \$2,000,000 in 2009, which houses the City's Fire Department and Law Enforcement provided by the Bay County Sheriff's Department. Financing of the building was the City's only formal General Fund Debt that was paid-off in 2016.

In fiscal year 2011, the City completed a major multimillion-dollar expansion of the utility infrastructure to improve services to existing utility users and to provide services to newly and/or soon to be developed areas. The construction, which began in 2007, included a five-million-gallon ground water storage tank, booster pump station and approximately ten miles of water and sewer lines. Outstanding debt to fund the costs for the utility expansion was \$20.8 million, as of September 30, 2015. Debt for the utility expansion was refinanced in December of 2015, and debt of \$2.1 million for the water storage tank was paid-off resulting in a reduction of debt to \$15.9 million. The City anticipates a steady rebound in economic development activity that should allow for debt servicing for the expansion to be paid from the generation of increased utility billings. The City began making principal payment on this debt in fiscal year 2021.

Operating initiatives during the current fiscal year 2021 included:

- Continued cleanup of the City from damages caused by Hurricane Michael.
- Monitoring of the order activity of the Bridge Harbor Development, a 157-acre, master planned community in Callaway with the potential to house nearly 600 residential units at full buildout, slated to be completed in 2024
- Monitoring the planning and construction of an 83-acre master planned community consisting of 300 residential units off East Hwy 22 at Callaway Bayou.
- Monitoring the planning and construction of a 60-acre master planned community consisting of 300 townhomes off East Hwy 22 at Callaway Bayou.
- Monitoring of construction of the Park Place Subdivision, a 165-acre, master planned community in Callaway with the first and second phases of 110 homesites and a total plan of 320 residential units.
- FDOT Sidewalk Projects to include Cherry Street South, West Cherry Street north sidewalk, and multiuse path on Boat Race Road.
- Road paving and drainage improvements on Cherry Street and sidewalks on the north side.
- Completed the design portion on a FEMA Project to replace the Bertha Bridge and add a sewer lift station.

## Other planned operating initiatives include:

- Increase in road resurfacing throughout the City.
- Stormwater and drainage improvements.
- Multiple Lift Station rehabilitations.
- Improvements to City Parks using FEMA 428 Funding from Hurricane Michael.
- FDOT Sidewalk on South Berthe Avenue and Yellow Bluff.

For the Future – Bay County voters approved a referendum for a half-cent sales infrastructure tax in November 2016 to be levied for ten years. Proceeds from the surtax are to be used for infrastructure purposes, including roads, water and sewer lines, lift stations, bridges, and stormwater drainage.

## **Reporting Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate or Achievement for Excellence in Financial Reporting to the City of Callaway for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2015. That was the 23<sup>rd</sup> consecutive year that the City had achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable reporting requirements. The City did not submit the report for fiscal years ended 2016 or 2017. However, the City did start submitting again beginning with fiscal year 2018 and did receive the Certificate of Achievement for Excellence in Financial Reporting for 2018, 2019 and 2020.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility of another certificate.

Sincerely,

Keith E. Cook City Manager Sincerely,

David Schultz
Director of Finance



## Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Callaway Florida

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

September 30, 2020

Christopher P. Morrill

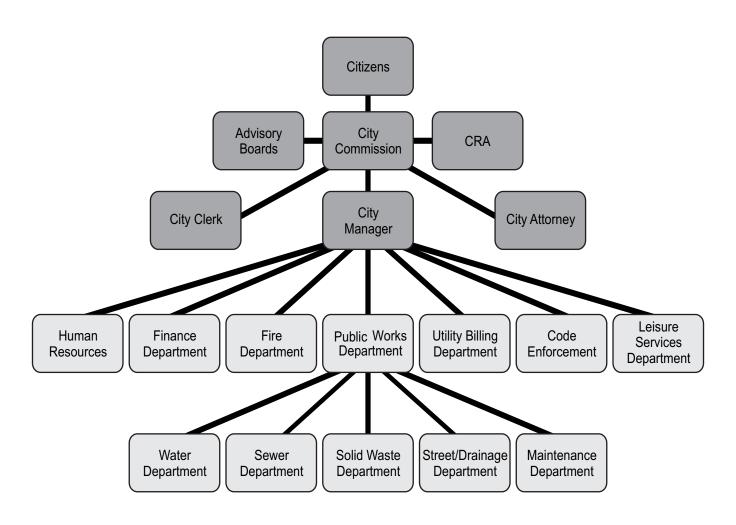
Executive Director/CEO

## **Location of the Government**



The City of Callaway, Florida is an urban community located in Bay County, east of Panama City, Florida, in the Panhandle Region of Northwest Florida. This community is separated from the Gulf of Mexico by East Bay and Tyndall Air Force Base. The City has a total area of about 10 square miles and an estimated population of 14,662 as of 2020.

# The City of Callaway, Florida ORGANIZATIONAL CHART for the Year Ended September 30, 2021



## Principal Officials of the City of Callaway, Florida City Commission



Pamn Henderson Mayor



Scott Davis Ward I



David Griggs Ward II



Bob Pelletier Ward III



Frank Mancinelli Ward IV



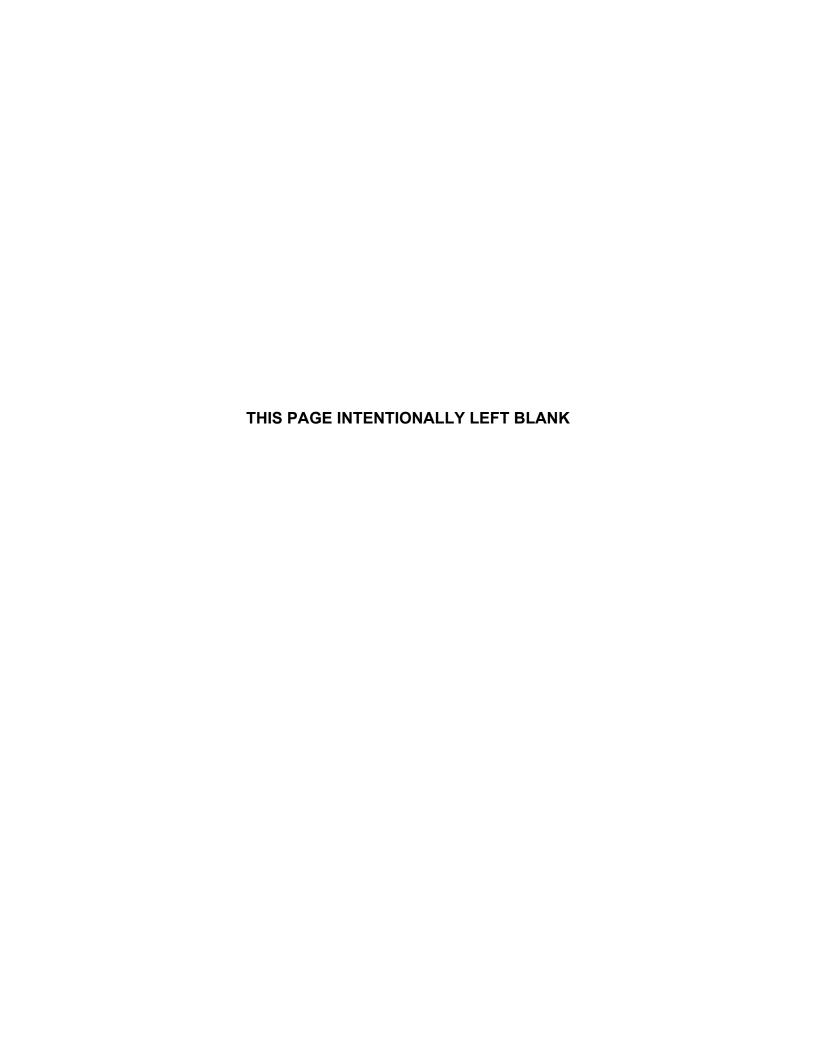
Ed Cook City Manager

## **Department Heads**

Janice Peters, City Clerk, Chartered
David Schultz, Director of Finance
David P. Joyner, Fire Chief
Bill Frye, Director of Public Works/Planning
Tim Legare, Director of Leisure Services
Emma Ford, Director of Human Resources
Lisa Mayo, Director of Utility Billing
Bonnie Poole, Director of Code Enforcement

Kevin Obos, City Attorney Harrison, Sale, McCloy, Chartered

Mauldin & Jenkins Independent Certified Public Accountants & Consultants





## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council, City of Callaway, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **City of Callaway**, **Florida** (the "City"), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund and the Community Redevelopment Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 12 and the required supplementary information on pages 51 through 54 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), and is also not a required part of the basic financial statements of the City. The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

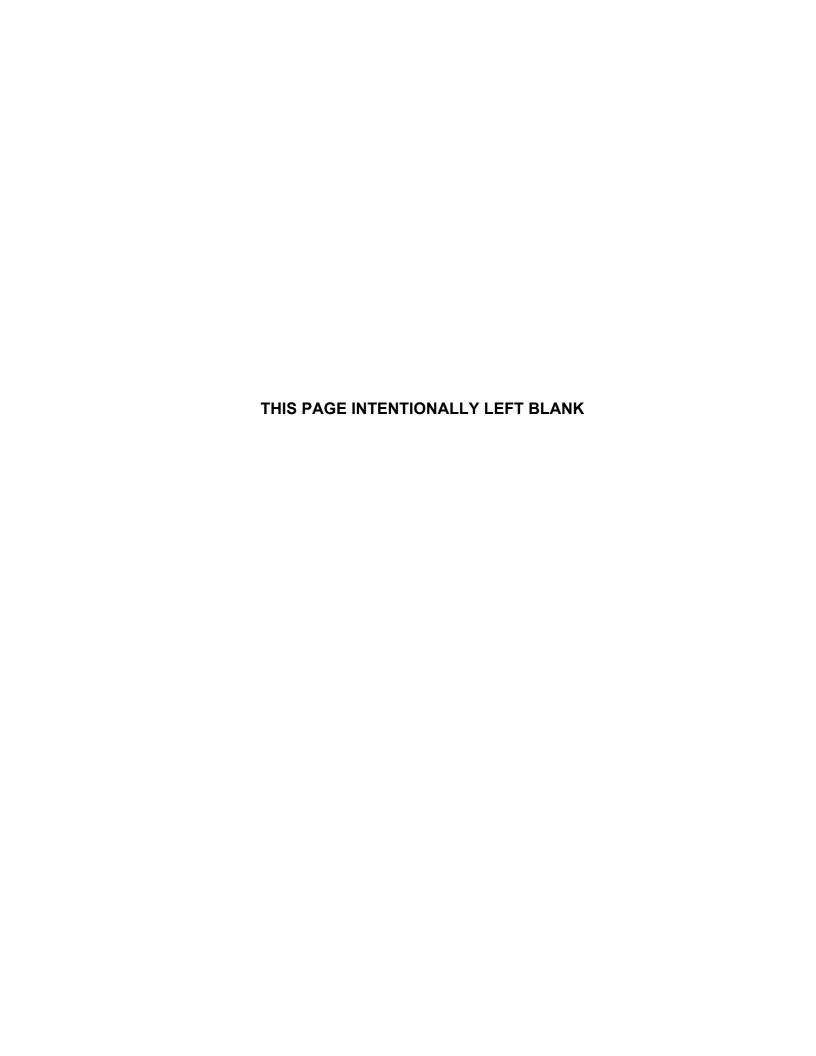
The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 11, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Mauldin & Jerkins, LLC

Bradenton, Florida April 11, 2022



## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

As management of the City of Callaway, Florida, (the "City") we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2021.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements**. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets, deferred outflows, liabilities, and deferred inflows, with the difference between these items reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, highways and streets, developmental services, and culture and recreation. The business-type activities of the City include water, sewer and sanitation operation.

The government-wide financial statements can be found on pages 13 through 15 of this report.

**Fund financial statements**. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: (1) governmental funds, and (2) proprietary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Capital Improvements Fund, and Community Redevelopment, which are considered to be major funds.

The City adopts an annual appropriated budget for its General Fund and Community Redevelopment Fund. A budgetary comparison statement has been provided for the General Fund and the Community Redevelopment Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 16 through 19 of this report.

**Proprietary funds**. The City of Callaway, Florida maintains proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, and solid waste.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer operations, which are considered to be major funds.

The basic proprietary fund financial statements can be found on pages 22 through 25 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26 through 50 of this report.

### **Government-Wide Financial Analysis**

Net position may serve over time as a useful indicator of a government's financial position. The City's assets (and deferred outflows of resources) exceeded liabilities (and deferred inflows of resources) by \$53.8 million (net position) at September 30, 2021.

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

\$19.9 million (37%) of the City's net position reflects its investment in capital assets (e.g. land, construction in progress, buildings, vehicles, and machinery and equipment) less related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City reports investment in its capital assets net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The following schedule provides a summary of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the City. At the end of the fiscal years 2021 and 2020, the City is able to report positive balances in all three categories of net position in total. The negative unrestricted balance for the governmental activities is directly related to the impact of Hurricane Michael and having to expend resources for debris cleanup.

## City of Callaway, Florida's Net Position

	Governmen	tal Activities	Business-Ty	pe Activities	To	tals
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 15,812,188	\$ 9,353,594	\$ 28,165,410	\$ 26,944,029	\$ 43,977,598	\$ 36,297,623
Capital assets	13,582,185	12,513,773	21,021,697	21,296,402	34,603,882	33,810,175
Total assets	29,394,373	21,867,367	49,187,107	48,240,431	78,581,480	70,107,798
Total deferred outflows						
of resources	784,747	1,326,685	1,335,615	1,482,392	2,120,362	2,809,077
Other liabilities	257,464	1,507,441	1,606,781	1,794,743	1,864,245	3,302,184
Long-term liabilities	3,841,694	6,793,533	18,514,625	20,114,785	22,356,319	26,908,318
Total liabilities	4,099,158	8,300,974	20,121,406	21,909,528	24,220,564	30,210,502
Total deferred inflows						
of resources	2,307,034	246,254	375,564	36,797	2,682,598	283,051
Net position:						
Net investment in						
capital assets	13,516,130	12,513,773	6,356,038	5,969,273	19,872,168	18,483,046
Restricted	7,097,327	5,311,023	5,052,093	4,495,350	12,149,420	9,806,373
Unrestricted	3,159,471	(3,177,972)	18,617,621	17,311,875	21,777,092	14,133,903
Total net position	\$ 23,772,928	\$ 14,646,824	\$ 30,025,752	\$ 27,776,498	\$ 53,798,680	\$ 42,423,322

A portion of the City's net position, \$12.1 million (23%), represents resources that are subject to restrictions on how they may be used. The unrestricted portion of net position, \$21.7 million (40%), may be used to meet the City's ongoing obligations to citizens and creditors.

The City's overall financial condition increased during the year ended September 30, 2021. The overall increase in the City's net position was \$11.4 million (26.8%) during the year. Governmental activities' net position increased \$9.1 million, while business-type activities' net position increased \$2.2 million.

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

## City of Callaway, Florida's Changes in Net Position

	Governmental Activities		ctivities	Business-Ty	pe A	Activities	Tot	als	
	2021		2020	2021		2020	2021		2020
Revenues:						·			
Program revenues:									
Charges for services	\$ 539,679	\$	780,117	\$ 9,279,472	\$	8,847,108	\$ 9,819,151	\$	9,627,225
Operating grants and									
contributions	5,356,648		9,985,249	-		1,124,902	5,356,648		11,110,151
Capital grants and									
contributions	1,381,952		3,103,314	-		-	1,381,952		3,103,314
General revenues:									
Property taxes	1,278,216		1,108,348	-		-	1,278,216		1,108,348
Other taxes	7,148,007		6,319,064	-		-	7,148,007		6,319,064
Other	82,347		60,004	50,203		74,198	132,550		134,202
Total revenues	15,786,849		21,356,096	9,329,675		10,046,208	25,116,524		31,402,304
Operating expenses:									
General government	1,114,429		1,688,924	-		-	1,114,429		1,688,924
Public safety	3,344,075		6,538,802	-		_	3,344,075		6,538,802
Highways and streets	1,091,214		868,525	-		_	1,091,214		868,525
Maintenance	165,422		1,540,651	-		-	165,422		1,540,651
Culture and recreation	915,789		950,705	-		-	915,789		950,705
Interest	-		75,688	-		-	-		75,688
Water	-		-	2,939,575		3,015,070	2,939,575		3,015,070
Sewer	-		-	3,593,327		3,333,376	3,593,327		3,333,376
Solid waste	-		-	577,335		547,567	577,335		547,567
Total operating expenses	6,630,929		11,663,295	7,110,237		6,896,013	 13,741,166		18,559,308
Increase in net position									
before transfers	9,155,920		9,692,801	2,219,438		3,150,195	11,375,358		12,842,996
Transfers	 (29,816)		(145,848)	29,816		145,848	-		
Change in net position	9,126,104		9,546,953	2,249,254		3,296,043	11,375,358		12,842,996
Net position, beginning	14,646,824		5,099,871	27,776,498		24,480,455	42,423,322		29,580,326
Net position, ending	\$ 23,772,928	\$	14,646,824	\$ 30,025,752	\$	27,776,498	\$ 53,798,680	\$	42,423,322

## **Financial Impacts**

## **Normal Impacts**

There are eight basic impacts on revenues and expenses as reflected below:

### Revenues

- Economic condition: This can reflect a declining, stable, or growing economic environment and has a substantial impact on property, sales, gas or other tax revenue.
- Commission approved rate adjustments: While certain tax rates are set by statute, the City Commission has significant authority to impose and periodically adjust rates (water, sewer, solid waste, impact fees, recreation user fees, etc.).
- Changing patterns in intergovernmental grant revenue (both recurring and nonrecurring): Certain recurring revenues (state revenue sharing) may experience significant changes periodically while nonrecurring grants are less predictable and often distorting in their impact on year-to-year comparisons.
- Market impacts on investment income: The current market conditions can have an influence on the City's investment income, causing it to fluctuate.

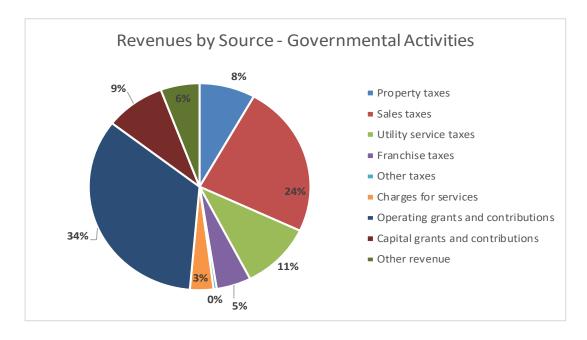
## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

### **Expenses**

- Introduction of new programs: Within functional expense categories (public safety, highway and streets, economic environment, culture and recreation, etc.), individual programs may be added or deleted to meet changing community needs.
- Authorized position adjustments: Changes in service demand may cause the City Commission to change authorized staffing.
- Salary adjustments: The ability to attract and retain human and intellectual resources requires the City to maintain competitive salary ranges.
- Inflation: While overall inflation is low, the City is a major consumer of certain commodities such as utilities, chemicals, supplies, fuel, oil and parts. Cost fluctuations directly affect the City's overall costs.

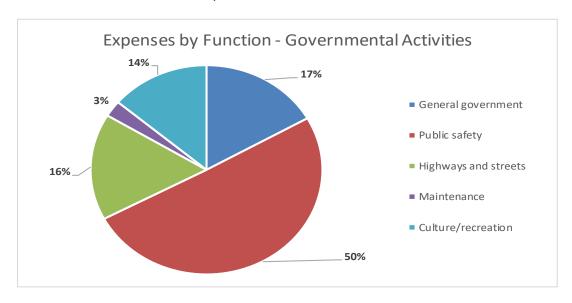
## **Current Year Impacts - Governmental Activities**

• Total revenues are down by \$6.3 million primarily due to a decrease in grants of \$7.5 million that was related to public assistance, decrease in insurance proceeds for damages \$260 thousand, \$170 thousand increase in property tax as a result of an increase in growth and values, and \$829 thousand increase in utility and franchise taxes related to an increase in customers consumption and minor increases/decreases in other areas.



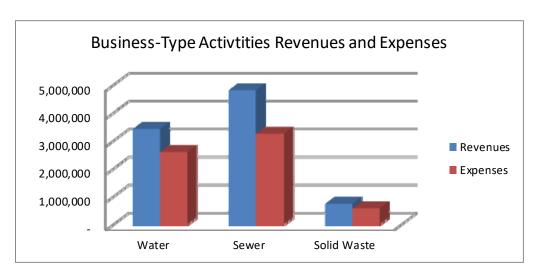
## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

• Total expense are down by \$4.8 million primarily due to a decrease in the Public Safety spending related to Hurricane Michael debris cleanup.



## **Current Year Impacts - Business-Type Activities**

- Charges for services for business-type activities increased by \$432 thousand due to an increase in customers and new construction of homes and businesses.
- Other revenues decreased by \$24 thousand with the decrease relating to investment income for interest and the joint venture.
- Grant revenue decreased by \$1.1 million for funds received from the State of Florida for lost revenues relating to the storm.



## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

## Financial Analysis of the Government's Funds

In the governmental funds and proprietary funds the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At September 30, 2021, the City's governmental funds reported combined ending fund balances of \$12.9 million, an increase of \$6.9 million compared to the prior year-end. Approximately \$5.6 million of the total fund balance (43%) is unassigned, which is available for spending at the City Commission's discretion.

The remainder of fund balance is categorized as:

- Nonspendable prepaid items and inventory
- Restricted bond covenants, impact fees, and community redevelopment
- Committed voluntary park fees and stormwater fees

The General Fund is the main operating fund of the City. At September 30, 2021, unassigned fund balance of the General Fund was \$5.6 million, while total fund balance was \$8.1 million.

During the year ended September 30, 2021, the fund balance of the City's General Fund increased by \$5.8 million. This was due mostly to the receipt of \$4.3 million in reimbursement funds from FEMA related to Hurricane Michael, as well as a reduction in spending related to cleanup (\$2.5 million). Capital Improvements Fund has a total fund balance of \$4.6 million, an increase of \$1.1 million due to the collection of infrastructure taxes, all of which are restricted. The Community Redevelopment Fund balance increased to \$197 thousand during the year ended September 30, 2021. The Community Redevelopment Fund assessed values increased for the tax base which resulted in increased revenue for the current year and an increase in fund balance by \$34 thousand.

### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the proprietary funds totaled \$18.6 million at September 30, 2021. The water fund had an unrestricted net position of \$1.2 million, the sewer fund's unrestricted net position was \$16.5 million (which includes an \$8.0 million investment in the Military Point Advanced Wastewater Treatment Facility joint venture) and the solid waste fund's unrestricted net position was \$839 thousand. Net position for the proprietary funds increased \$2.2 million during fiscal year 2021. Refer to the statement of net position and the statement of revenues, expenses and changes in net position for specific numerical data.

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

## **Budgetary Highlights**

### General Fund

Actual expenditures were less than budgeted amounts by approximately 27.7% primarily as a result of emergency disaster relief and capital outlays not being as much as anticipated due to FEMA 428 projects not being started due to delays in program administration. The original budgets by department were adjusted throughout the year as necessary to arrive at the final budget.

## **Capital Asset and Debt Administration**

Capital assets. The City's investment in capital assets for its governmental and business-type activities as of September 30, 2021 is \$34.6 million (net of accumulated depreciation and amortization). This investment in capital assets includes land, construction in progress, buildings, wastewater and drainage systems improvements, vehicles, machinery and equipment, park facilities, roads and highways, and software. There was an increase of the City's investment in capital assets for the year ended September 30, 2021 of \$794 thousand. This is related to an increase in infrastructure projects and the purchase of a new machinery and fleet vehicles.

## City of Callaway, Florida's Capital Assets (net of depreciation)

	Government	tal A	ctivities	Business-Type Activities				Totals			
	2021		2020		2021		2020	2021		2020	
Land	\$ 850,944	\$	850,944	\$	252,353	\$	252,353	\$	1,103,297	\$	1,103,297
Construction in progress	1,262,836		1,202,196		52,702		17,633		1,315,538		1,219,829
Buildings	2,670,816		2,792,203		2,531,154		2,690,064		5,201,970		5,482,267
Improvemenets	7,372,521		6,421,364		16,808,364		17,211,295		24,180,885		23,632,659
Vehicles	745,677		804,448		608,211		462,794		1,353,888		1,267,242
Machinery and equipment	679,391		442,618		768,913		662,263		1,448,304		1,104,881
Total capital assets	\$ 13,582,185	\$	12,513,773	\$	21,021,697	\$	21,296,402	\$	34,603,882	\$	33,810,175

Additional information on the City's capital assets can be found in Note 5 of this report.

**Long-term debt.** At September 30, 2021, the City had total debt outstanding of \$21.7 million. The debt amount represents notes payable and revenue bonds payable secured by specified revenue sources and equipment. In 2020, the City received a Community Disaster Loan in the amount of \$2.25 million from FEMA, which is expected to be forgiven.

### City of Callaway, Florida's Long-Term Liabilities Outstanding

	Government	tal A	ctivities	Business-Type Activities				Totals			
	2021	2020			2021	2020		2021		2020	
Compensated absences	\$ 137,377	\$	123,512	\$	43,030	\$	28,798	\$	180,407	\$	152,310
Net pension liability	1,454,317		4,420,021		236,749		660,463		1,691,066		5,080,484
Bonds payable	-		-		15,255,000		15,972,487		15,255,000		15,972,487
Notes payable	2,250,000		2,250,000		2,379,000		2,811,000		4,629,000		5,061,000
Total debt	\$ 3,841,694	\$	6,793,533	\$	17,913,779	\$	19,472,748	\$	21,755,473	\$	26,266,281

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2021

Principal repayments during the year for business-type activities' bonds were \$717 thousand and amortization of bond premiums was \$38 thousand. The City's pension liability decreased by \$3.3 million due to changes in the market. Repayment of notes payable by the Military Point Advanced Wastewater Treatment Facility joint venture were \$432,000. Additional information on the City's long-term debt can be found in Note 9 of this report.

### **Economic Factors and Next Year's Budget and Rates**

The City continues to be financially sound and has received several grants to assist with projects to rebuild the City. There has been some improvements in the local economy as is evidenced by an increase in residential and commercial development.

For the upcoming fiscal year, the City maintained the millage rate at 2.7500 mills for fiscal year 2022 and maintained all utility rates. Increased revenue is anticipated from continued construction of new homes and businesses.

The unassigned fund balance is projected to continue to exceed the minimum required by City policy of 17% of normal operating expenditures.

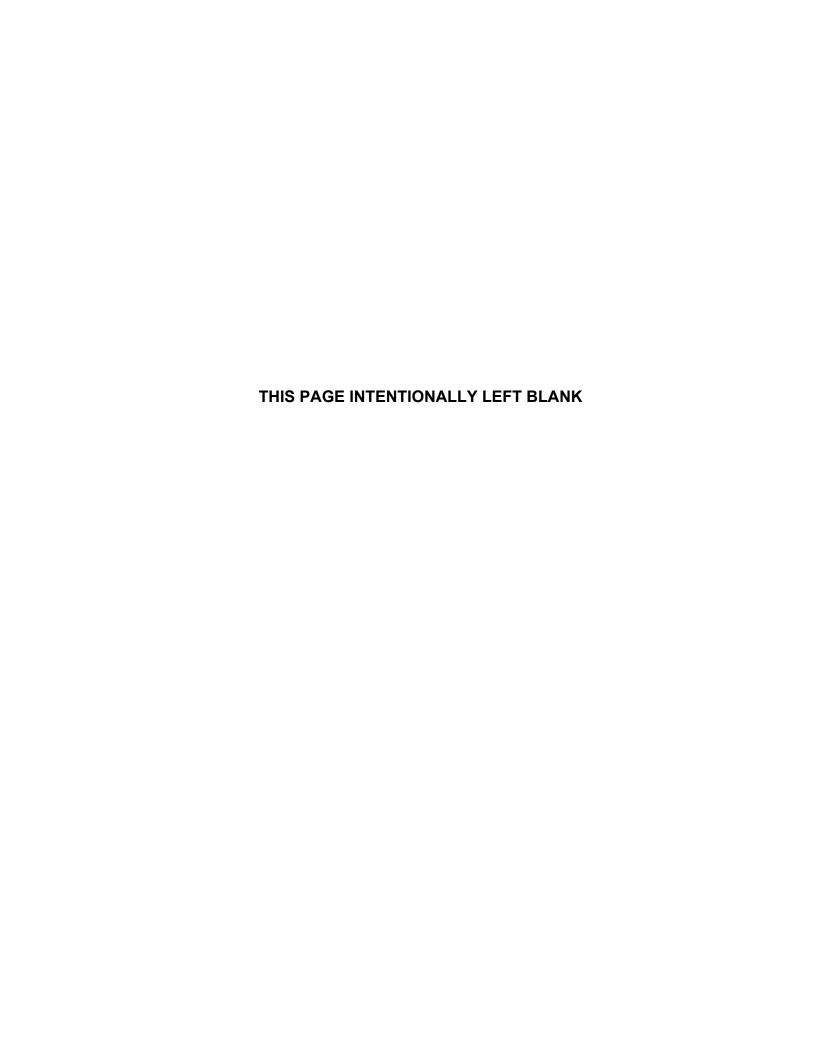
Bay County voters approved a referendum for a half-cent sales infrastructure tax in November of 2016. Proceeds from the surtax are to be used for infrastructure purposes, including roads, bridges, parks, storm water drainage, and other authorized capital improvement projects in accordance with Section 212.055(2), Florida Statutes. Distributions to the City for fiscal year 2021 amounted to \$1.6 million and are projected to be approximately \$1.8 million for fiscal year 2022, with incremental increases tied to economic growth for the remainder of the ten year tax levy.

The City has completed debris removal and is working with FEMA on final reimbursements for debris removal and the funding for the 428 projects to repair parks and other damaged structure within the city. The City is continuing to see rebuilding with local businesses opening back up. Several residential housing projects rebuilding and/or started new construction and new business construction projects are continuing to sprout up within the City.

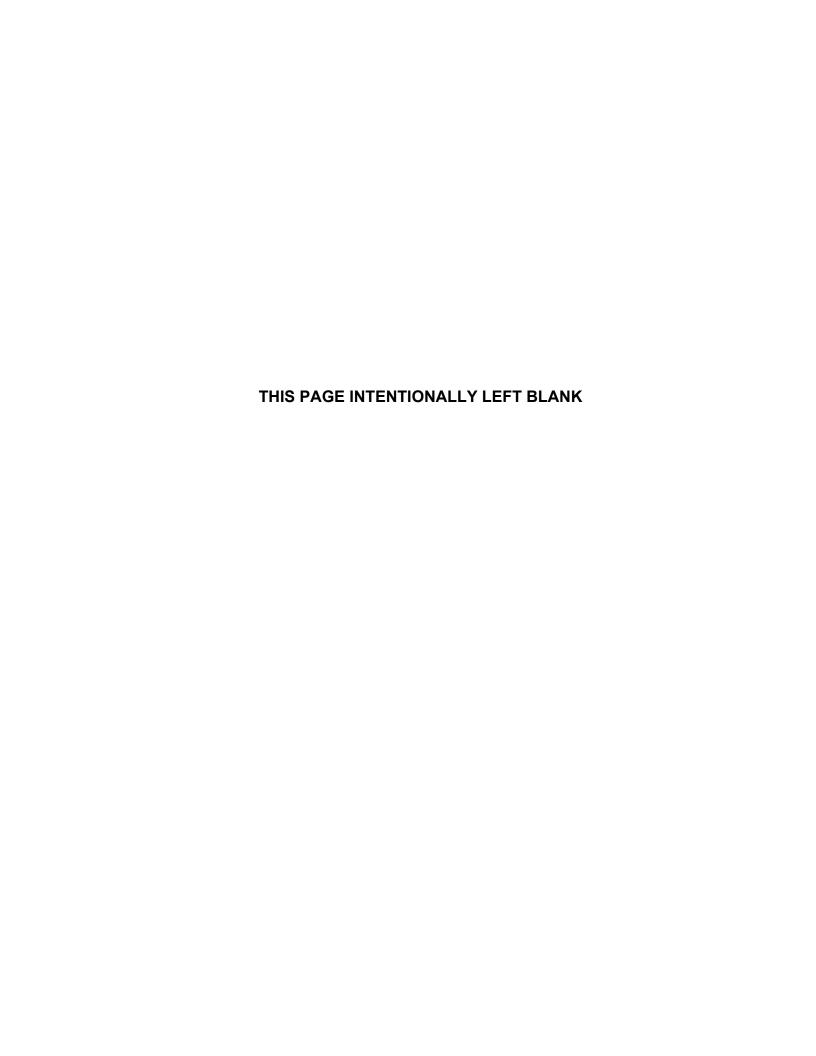
The City was awarded \$7.0 million from the American Rescue Plan Act and has plans to complete several drainage projects within the City to assist with stormwater.

### **Requests for Information**

This discussion and analysis is designed to provide a general overview of the City's finances for readers of the City's financial statements. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Callaway, 6601 East Highway 22, Callaway, Florida 32404, Attention: Director of Finance. The City's website is http://www.cityofcallaway.com.







## STATEMENT OF NET POSITION SEPTEMBER 30, 2021

	Р	rimary Governme	nt
	Governmental	Business-Type	_
	Activities	Activities	Total
Assets			
Cash and cash equivalents	\$ 9,997,366	\$ 9,556,168	\$ 19,553,534
Accounts receivables, net	230,774	880,049	1,110,823
Due from other governments	3,138,632	-	3,138,632
Prepaid items	112,766	2,991	115,757
Inventory	31,897	9,509	41,406
Due from joint venture	-	809,728	809,728
Notes receivable - assessments	-	135,773	135,773
Notes receivable - joint venture	-	2,379,000	2,379,000
Investment in joint venture	-	8,028,808	8,028,808
Restricted asset, cash and cash equivalents	2,300,753	6,363,384	8,664,137
Capital assets			
Non-depreciable	2,113,780	305,055	2,418,835
Depreciable, net	11,468,405	20,716,642	32,185,047
Total assets	29,394,373	49,187,107	78,581,480
Deferred outflows of resources			
Deferred outflows - pension	784,747	127,749	912,496
Deferred charge on refunding	-	1,207,866	1,207,866
Total deferred outflows of resources	784,747	1,335,615	2,120,362
Liabilities			
Accounts payable	191,271	341,653	532,924
Accrued liabilities	49,262	7,453	56,715
Accrued interest payable	· <u>-</u>	103,638	103,638
Customer deposits payable	-	1,154,037	1,154,037
Unearned revenue	16,931	-	16,931
Noncurrent liabilities	,		,
Due within one year	2,387,377	1,178,030	3,565,407
Due in more than one year	1,454,317	17,336,595	18,790,912
Total liabilities	4,099,158	20,121,406	24,220,564
Deferred inflows of resources			
Deferred inflows - pension	2,307,034	375,564	2,682,598
Net position			
Net investment in capital assets	13,516,130	6,356,038	19,872,168
Restricted for	10,010,100	0,000,000	13,072,100
Capital improvements	4,599,401	4,929,949	9,529,350
Community development	197,173	4,929,949	197,173
Public safety	2,204,640	-	2,204,640
Transportation	2,204,040 96,113	<b>-</b>	96,113
Debt service	-	- 122,144	122,144
Unrestricted	3,159,471	18,617,621	21,777,092
Total net position	\$ 23,772,928	\$ 30,025,752	\$ 53,798,680
τοιαι ποι ροσιτίοπ	Ψ 25,112,320	Ψ 30,020,732	Ψ 33,730,000

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

			Program Revenues								
	_	Funance		narges for	G	Operating Frants and	Capital Grants and				
	<u>E</u>	Expenses		Services	Co	ntributions	Co	ntributions			
Functions/programs											
Primary government:											
Governmental activities:											
General government	\$	1,114,429	\$	316,814	\$	-	\$	474,892			
Public safety		3,344,075		191,267		5,356,648		91,795			
Highways and streets		1,091,214		-		-		769,510			
Maintenance		165,422		-		-		-			
Culture/recreation		915,789		31,598		-		45,755			
Total governmental activities		6,630,929		539,679		5,356,648		1,381,952			
Business-type activities:											
Water		2,939,575		3,422,878		_		_			
Sewer		3,593,327		5,115,400		_		_			
Solid waste		577,335		741,194		-		-			
Total business-type activities		7,110,237		9,279,472		-		-			
Total primary government	\$	13,741,166	\$	9,819,151	\$	5,356,648	\$	1,381,952			

General revenues

Property taxes

Sales taxes

Utility service taxes

Franchise taxes

Tax increments for redevelopment districts

Other taxes

Unrestricted state revenue sharing

Investment earnings

Gain on sale of capital asset

Transfers

Total general revenues and transfers

Change in net position

Net position, beginning of year Net position, end of year

\_\_\_\_\_

Net (Expense) Revenue and Changes in Net Position										
	F	Prima	ry Governmen	ıt						
	vernmental		siness-Type							
	Activities		Activities		Total					
\$	(322,723)	\$	-	\$	(322,723)					
	2,295,635		-		2,295,635					
	(321,704)		-		(321,704)					
	(165,422)		-		(165,422)					
	(838,436)		_		(838,436)					
	647,350		-		647,350					
	-		483,303		483,303					
	-		1,522,073		1,522,073					
	-		163,859		163,859					
			2,169,235		2,169,235					
	647,350		2,169,235		2,816,585					
	1,278,216		-		1,278,216					
	3,746,237		-		3,746,237					
	1,646,348		-		1,646,348					
	795,528		-		795,528					
	54,221		-		54,221					
	15,433		-		15,433					
	890,240		-		890,240					
	3,429		5,703		9,132					
	78,918		44,500		123,418					
	(29,816)		29,816		-					
	8,478,754		80,019		8,558,773					
	9,126,104		2,249,254		11,375,358					
	14,646,824		27,776,498		42,423,322					
\$	23,772,928	\$	30,025,752	\$	53,798,680					

## BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2021

Assets		Capital Community General Improvements Redevelopment Fund Fund Fund				evelopment	Go	Total vernmental Funds
Cash and cash equivalents	\$	5,343,387	\$	4,456,806	\$	197,173	\$	9,997,366
Accounts receivable, net	Ψ	230,774	Ψ	-,430,000	Ψ	197,175	Ψ	230,774
Due from other governments		2,941,725		196,907		_		3,138,632
Inventory		31,897		100,007		_		31,897
Prepaid items		112,766		_		_		112,766
Restricted cash and cash equivalents		2,300,753		_		_		2,300,753
Total assets	\$	10,961,302	\$	4,653,713	\$	197,173	\$	15,812,188
Liabilities and fund balances Liabilities								
Accounts payable	\$	143,915	\$	47,356	\$	-	\$	191,271
Accrued liabilities		49,262		-		-		49,262
Unearned revenue		9,975		6,956		-		16,931
Total liabilities		203,152		54,312		-		257,464
Deferred inflows of resources								
Unavailable revenue		2,629,270		<u>-</u>		-		2,629,270
Fund balances								
Nonspendable		144,663		-		-		144,663
Restricted								
Capital improvements		-		4,599,401		-		4,599,401
Community redevelopment		-		-		197,173		197,173
Impact fees		2,204,640		-		-		2,204,640
Transportation		96,113		-		-		96,113
Committed								
Park fees		1,769		-		-		1,769
Stormwater fees		95,789		-		-		95,789
Unassigned		5,585,906		-		-		5,585,906
Total fund balances		8,128,880		4,599,401		197,173		12,925,454
Total liabilities and fund balances	\$	10,961,302	\$	4,653,713	\$	197,173	\$	15,812,188

## RECONCILIATION OF THE GOVERNMENTAL FUND'S BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2021

Amounts reported for governmental activities in the statement of net position are different	nt because:	
Total fund balances - governmental funds		\$ 12,925,454
Capital assets used in governmental activities are not financial resources and, therefore not reported in the funds.	ore, are	
Governmental capital assets \$	24,120,185	
Accumulated depreciation	(10,538,000)	13,582,185
Revenues not available to pay current period expenditures are reported as unavailable revenue in the governmental funds.	•	2,629,270
Deferred outflows, deferred inflows, and the net pension liability related to the City's p	ension	
plan are not expected to be liquidated with expendable available financial resources	and,	
therefore are not reported in the funds.		
Deferred outflows - pension	784,747	
Deferred inflows - pension	(2,307,034)	
Net pension liability	(1,454,317)	(2,976,604)
Certain liabilities are not due and payable in the current period and are therefore not		
reported in the funds.		
Compensated absences	(137,377)	
Note payable	(2,250,000)	(2,387,377)
Net position of governmental activities		\$ 23,772,928

## CITY OF CALLAWAY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	General Fund	Capital Improvements Fund	Community Redevelopment Fund	Total Governmental Funds		
Revenues						
Taxes	\$ 3,180,701	\$ -	\$ 20,745	\$ 3,201,446		
Licenses and permits	1,655,505	-	-	1,655,505		
Intergovernmental revenues	7,263,511	2,379,959	33,476	9,676,946		
Charges for services	300,930	-	-	300,930		
Fines and forfeitures	37,152	-	-	37,152		
Investment earnings	2,391	1,038	-	3,429		
Miscellaneous revenues	42,906			42,906		
Total revenues	12,483,096	2,380,997	54,221	14,918,314		
Expenditures						
Current	4 445 000		00.404	4 400 400		
General government	1,115,982	-	20,124	1,136,106		
Public safety	3,334,891	-	-	3,334,891		
Highways and streets	772,711	- 04 400	-	772,711		
Maintenance	128,465	31,130	-	159,595		
Culture/recreation	761,365	4 045 440	-	761,365		
Capital outlay	571,585	1,315,116	- 20.404	1,886,701		
Total expenditures	6,684,999	1,346,246	20,124	8,051,369		
Excess of revenues over						
expenditures	5,798,097	1,034,751	34,097	6,866,945		
Other finencing courses (uses)						
Other financing sources (uses) Proceeds from the sale of capital assets	81,825	_	_	81,825		
Transfers in	01,020	72,328	_	72,328		
Transfers out	(72,328)	(29,816)	_	(102,144)		
Total other financing sources, net	9,497	42,512		52,009		
,						
Change in fund balances	5,807,594	1,077,263	34,097	6,918,954		
Fund balances, beginning of year	2,321,286	3,522,138	163,076	6,006,500		
Fund balances, end of year	\$ 8,128,880	\$ 4,599,401	\$ 197,173	\$ 12,925,454		

# CITY OF CALLAWAY, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

Net change in fund balances – total governmental funds		\$ 6,918,954
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of these assets is depreciated over their estimated useful lives.		
Capital outlay Less current year depreciation	\$ 1,866,711 (795,392)	1,071,319
The net effect of various miscellaneous transactions involving capital assets (i.e. sales) is to decrease net position.		(2,907)
Revenues that are reported in the statement of activities that do not create current financial resources are not reported as revenues in governmental funds.		789,617
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds.		
Change in compensated absences Pension expense	 (13,865) 362,986	349,121
Change in net position of governmental activities		\$ 9,126,104

The accompanying notes to financial statements are an integral part of this statement.

# CITY OF CALLAWAY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted	d Amounts		Variance with	
	Original	Final	Actual	Final Budget	
Revenues					
Taxes	\$ 2,999,084	\$ 2,999,084	\$ 3,180,701	\$ 181,617	
Licenses and permits	1,180,259	1,180,259	1,655,505	475,246	
Intergovernmental revenues	7,100,526	7,141,799	7,263,511	121,712	
Charges for services	285,234	285,234	300,930	15,696	
Fines and forfeitures	22.000	22,000	37,152	15,15	
Investment earnings	1,164	1,164	2,391	1,22	
Miscellaneous revenues	58,775	58,775	42,906	(15,86	
Total revenues	11,647,042	11,688,315	12,483,096	794,78	
Expenditures					
Current					
General government	E4 04E	20.000	24 405	F2	
Executive (Commission)	54,815	32,023	31,485	53	
City Manager	213,570	124,008	125,970	(1,96	
Finance department	338,752	206,179	196,956	9,22	
Legal	90,000	57,564	28,750	28,81	
Code enforcement	308,542	308,542	280,295	28,24	
Information technology	81,950	53,191	39,729	13,46	
City Clerk	154,382	92,917	84,911	8,00	
General government administration	497,790	321,872	285,022	36,85	
Human resources	78,917	54,676	42,864	11,81	
Public safety					
Law enforcement	1,965,398	1,965,398	1,965,398		
Fire department	1,349,070	1,346,450	1,294,622	51,82	
Emergency and disaster relief	1,221,887	1,221,887	74,871	1,147,01	
Highways and streets					
Street department	921,120	921,981	772,711	149,27	
Maintenance					
Maintenance shop	225,893	132,364	128,465	3,89	
Culture/recreation					
Leisure services	908,113	887,974	761,365	126,60	
Debt service					
Principal retirement	-	35,094	-	35,09	
Interest	-	2,914	-	2,91	
Capital outlay	1,284,964	1,475,967	571,585	904,38	
Total expenditures	9,695,163	9,241,001	6,684,999	2,556,00	
Excess of revenues over					
expenditures	1,951,879	2,447,314	5,798,097	3,350,78	
Other financing sources (uses)					
Issuance of debt	750,000	750,000	-	(750,00	
Proceeds from the sale of capital assets	10,500	27,925	81,825	53,90	
Transfers in	693,922	21,020	01,020	30,30	
Transfers out	(3,755,000)	(3,755,000)	(72,328)	3,682,67	
Total other financing sources (uses)	(2,300,578)	(2,977,075)	9,497	2,986,57	
Change in fund balance	(348,699)	(529,761)	5,807,594	6,337,35	
	, ,			•	
Fund balance, beginning of year	2,321,286	2,321,286	2,321,286	<u> </u>	
Fund balance, end of year	\$ 1,972,587	\$ 1,791,525	\$ 8,128,880	\$ 6,337,35	

The accompanying notes to financial statements are an integral part of this statement.

# CITY OF CALLAWAY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL COMMUNITY REDEVELOPMENT FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amounts					Varia	ance with
	 Original	Final		Actual		Fina	al Budget
Revenues							
Property taxes	\$ 20,745	\$	20,745	\$	20,745	\$	-
Intergovernmental revenues	33,160		33,160		33,476		316
Total revenues	 53,905		53,905		54,221		316
Expenditures							
Current							
General government	 53,905		103,200		20,124		83,076
Total expenditures	 53,905		103,200		20,124		83,076
Change in fund balance	-		(49,295)		34,097		83,392
Fund balance, beginning of year	 163,076		163,076		163,076		_
Fund balance, end of year	\$ 163,076	\$	113,781	\$	197,173	\$	83,392

The accompanying notes to financial statements are an integral part of this statement.

# STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2021

			or Funds			major Fund		
		Water		Sewer	Sc	olid Waste		Total
Assets								
Current assets	Φ.	4 004 470	Φ	7 050 500	Φ.	005 404	Φ.	0.550.400
Cash and cash equivalents	\$	1,291,478	\$	7,359,589	\$	905,101	\$	9,556,168
Restricted cash and cash equivalents		2,358,531		4,004,853		-		6,363,384
Accounts receivable, net		263,908		555,702		60,439		880,049
Notes receivable, current		-		135,773		-		135,773
Prepaids		2,991		-		-		2,991
Inventory		-		-		9,509		9,509
Due from joint venture		-		809,728		-		809,728
Total current assets		3,916,908		12,865,645		975,049		17,757,602
Noncurrent assets								
Notes receivable - joint venture		-		2,379,000		_		2,379,000
Investment in joint venture		-		8,028,808		_		8,028,808
Capital assets, non-depreciable		113,083		191,972		_		305,055
Capital assets, net		12,685,099		7,633,399		398,144		20,716,642
Total noncurrent assets		12,798,182		18,233,179		398,144		31,429,505
Total assets		16,715,090		31,098,824		1,373,193		49,187,107
Defended the control of the control								
Deferred outflows of resources		E 4 7 E O		45.005		07.074		407.740
Deferred outflows - pension		54,750		45,625		27,374		127,749
Deferred charge on refunding		603,933		603,933				1,207,866
Total deferred outflows of resources		658,683		649,558		27,374		1,335,615
Liabilities								
Current liabilities								
Accounts payable		96,869		223,886		20,898		341,653
Notes payable		-		445,000		-		445,000
Revenue bonds payable		345,000		345,000		-		690,000
Accrued liabilities		1,571		3,394		2,488		7,453
Compensated absences		20,439		13,632		8,959		43,030
Liabilities payable from restricted assets								
Accrued interest		51,819		51,819		_		103,638
Customer deposits payable		1,154,037		-		_		1,154,037
Total current liabilities		1,669,735		1,082,731		32,345		2,784,811
Total danone habilities		1,000,700		1,002,701		02,040		2,704,011
Noncurrent liabilities								
Notes payable, net of current portion		-		1,934,000		-		1,934,000
Revenue bonds payable, net of current portion		7,582,923		7,582,923		-		15,165,846
Net pension liability		101,464		84,553		50,732		236,749
Total non-current liabilities		7,684,387		9,601,476		50,732		17,336,595
Total liabilities		9,354,122		10,684,207		83,077		20,121,406
Deferred inflows of resources								
Deferred inflows - pension		160,956		134,130		80,478		375,564
Net position								
Net investment in capital assets		5,456,513		501,381		398,144		6,356,038
Restricted for								
Debt service		61,072		61,072		-		122,144
Impact fees		1,037,986		3,873,679		-		4,911,665
Capital improvements		53,868		18,284		-		72,152
Unrestricted		1,249,256		16,475,629		838,868		18,563,753
Total net position	\$	7,858,695	\$	20,930,045	\$	1,237,012	\$	30,025,752
			_					

The notes to the financial statements are an integral part of these statements.

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Major Funds N				Non	major Fund	
		Water	1 unu	Sewer		olid Waste	Total
Operating revenues	•						
Charges for services	\$	3,129,971	\$	4,272,673	\$	731,108	\$ 8,133,752
Impact fees		292,907		535,464		-	828,371
Miscellaneous		-		-		10,086	10,086
Total operating revenues		3,422,878		4,808,137		741,194	 8,972,209
Operating expenses							
Personnel services and benefits		609,533		531,742		298,039	1,439,314
Operating expenses		1,444,831		2,275,695		216,740	3,937,266
Depreciation		539,904		438,613		62,556	 1,041,073
Total operating expenses		2,594,268		3,246,050		577,335	6,417,653
Operating income		828,610		1,562,087		163,859	 2,554,556
Nonoperating revenues (expenses)							
Investment earnings		956		4,522		225	5,703
Gain on investment in joint venture		-		307,263		-	307,263
Gain on disposal of capital assets		15,500		13,000		16,000	44,500
Interest expense		(345,307)		(347,277)			 (692,584)
Total nonoperating revenues (expenses)		(328,851)		(22,492)		16,225	 (335,118)
Income before transfers		499,759		1,539,595		180,084	2,219,438
Transfers in				29,816			 29,816
Changes in net position		499,759		1,569,411		180,084	2,249,254
Total net position, beginning of year		7,358,936		19,360,634		1,056,928	27,776,498
Total net position, end of year	\$	7,858,695	\$	20,930,045	\$	1,237,012	\$ 30,025,752

The notes to the financial statements are an integral part of these statements.

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

		Major	Fund	is.	Noni	major Fund		
		Water		Sewer		lid Waste		Total
Cash flows from operating activities								
Cash received from customers	\$	3,562,066	\$	4,914,329	\$	741,383	\$	9,217,778
Cash paid to suppliers for goods and services		(1,575,437)		(2,369,425)		(292,394)		(4,237,256)
Cash paid to employees for services and benefits		(604,704)		(551,639)		(270,054)		(1,426,397)
Net cash provided by operating activities		1,381,925		1,993,265		178,935		3,554,125
Cash flows from noncapital financing activities								
Transfer from other funds				3,779,816				3,779,816
Net cash provided by noncapital financing activities		-		3,779,816				3,779,816
Cash flows from capital and related								
financing activities								
Acquisition and construction of capital assets		(421,960)		(190,537)		(153,871)		(766,368)
Cash received from sale of capital assets		15,501		13,000		16,000		44,501
Principal paid on bonds payable		(327,500)		(389,987)		· -		(717,487)
Interest paid		(328,867)		(331,644)		-		(660,511)
Net cash used in capital and related						_		
financing activities		(1,062,826)		(899,168)		(137,871)		(2,099,865)
Cash flows from investing activities								
Interest received		956		4,522		225		5,703
Net cash provided by investing activities		956		4,522		225		5,703
Net change in cash and cash equivalents		320,055		4,878,435		41,289		5,239,779
Cash and cash equivalents, beginning of year		3,329,954		6,486,007		863,812		10,679,773
Cash and cash equivalents, end of year	\$	3,650,009	\$	11,364,442	\$	905,101	\$	15,919,552
Cash and cash equivalents classified as								
Cash and cash equivalents	\$	1,291,478	\$	7,359,589	\$	905,101	\$	9,556,168
Restricted cash and cash equivalents	Ψ	2,358,531	Ψ	4,004,853	Ψ	303, 101	Ψ	6,363,384
Total cash and cash equivalents	\$	3,650,009	\$	11,364,442	\$	905,101	\$	15,919,552
Total oasii and oasii equivalents	Ψ	5,050,009	Ψ	11,004,442	Ψ	303, 101	Ψ	10,010,002

(Continued)

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Maior France				Man			
				Nonmajor Fund Solid Waste		Total		
Reconciliation of operating income to net		vvaler		Sewer		iiu vvaste		IOLAI
cash provided by operating activities								
Operating income	\$	828.610	\$	1,562,087	\$	163.859	\$	2,554,556
Adjustment to reconcile operating income	Ψ	020,010	Ψ	1,302,007	Ψ	100,009	Ψ	2,004,000
to net cash provided by operating activities:								
Depreciation		539,904		438,613		62,556		1,041,073
Change in operating assets and liabilities:		339,304		430,013		02,000		1,041,073
(Increase) decrease in assets:								
Accounts receivable		37,280		(29,735)		(2,109)		5,436
Capital contributions receivable		07,200		135,927		(2,105)		135,927
Deferred outflows - pension		36,746		30,621		3,124		70,491
Inventory		30,740		30,021		2,298		2,298
Increase (decrease) in liabilities:		_		_		2,230		2,230
Accounts payable		(95,286)		(93,730)		(75,654)		(264,670)
Accrued liabilities		(12,674)		(4,726)		(1,536)		(18,936)
Compensated absences payable		4.829		3.702		2.458		10,989
Net pension liability		(203,365)		(169,471)		(50,878)		(423,714)
Deferred inflows - pension		143,973		119,977		74,817		338,767
Customer deposits		101,908		119,911		74,017		101,908
Net cash provided by operating activities	•	1,381,925	\$	1,993,265	\$	178,935	\$	3,554,125
iver cash provided by operating activities	φ	1,361,923	Ψ	1,993,203	φ	170,933	φ	3,334,123
Noncash investing, capital, and financing activities								
Gain on investment in joint venture	\$		\$	307,263	\$		\$	307,263
Notes receivable from joint venture	Ψ	-	Ψ	432,000	Ψ	-	Ψ	432,000
Principal payments on debt from joint venture		-		(432,000)		-		(432,000)
Net noncash investing, capital and financing activities	\$		\$		\$	<u>-</u> _	\$	307,263
Net horicash investing, capital and linancing activities	Ф		Φ_	307,263	Φ	<del></del>	Ф	301,203

The notes to the financial statements are an integral part of these statements.



# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Callaway, Florida (the "City") was incorporated in 1963. The City's original charter was enacted in 1964. The present charter was enacted in 1996. The City is a political subdivision of the State of Florida and is located in Bay County. The City occupies approximately 12 square miles on the northern shore of East Bay. It operates under a commissioner-manager form of government and provides the following services: general government, public safety (fire control, law enforcement, protective inspections and emergency and disaster relief services), highways and streets, maintenance, parks and recreation, public improvements, planning and zoning, and utility (water, sewer and solid waste) services.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America applicable to governmental units and the Uniform Accounting System mandated by Chapter 218.33, Florida Statutes. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting in the United States of America.

# **Reporting Entity**

As required by GAAP, this report presents the financial statements of the funds of the City (the primary government). In evaluating the City as a reporting entity, management has considered all potential component units for which the City may or may not be financially accountable and included within the City's financial statements. Management utilized criteria set forth in GASB Statement 61 for determining financial accountability of potential component units in evaluating potential component units. In accordance with GASB Statement 61, the City is financially accountable if it appoints a voting majority of the potential component unit's governing board, and it is able to impose its will on the organization, or there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

As of September 30, 2021, the City had one component unit, as defined by GASB Statement 61 as amended, which has been presented in the financial statements of the primary government using the blended presentation method, and is presented as a governmental fund type with a fiscal year end of September 30. The Callaway Community Redevelopment Agency (the "Agency") was formed to prepare a community redevelopment plan for a designated geographic area within the City. The Agency's governing body is the same as the governing body of the City. The Agency functions as a department of the City. City management has operational and fiscal responsibility for the Agency's activities.

#### **Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide and fund financial statements. The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Interfund services provided and used have not been eliminated. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Government-Wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

#### **Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the flow of economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and thus have been recognized as revenues of the current fiscal period. Sales taxes, gasoline taxes, and other intergovernmental revenues collected and held by the state at year-end on behalf of the City, are also recognized as revenue. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Bay County Tax Collector bills and collects property taxes for the City in accordance with the laws of the State of Florida. Property taxes attach as an enforceable lien on property as of the date of assessment and remain in effect until discharge by payment. Taxes are payable when levied (on November 1, or as soon thereafter as the assessment roll becomes available to the Tax Collector).

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Measurement Focus and Basis of Accounting (Continued)**

The following is the current property tax calendar:

Lien date January 1
Levy date November 1
Due date November 1
Delinquent date April 1
Sale of tax certificates by June 1

Discounts of 1% are granted for each month taxes are paid on or before February 28, with a maximum discount of 4% if paid by November 30. Revenue recognition criteria for property taxes under GASB requires that property taxes expected to be collected within 60 days of the current period be accrued. Current year ad valorem taxes, which are uncollected as of the end of the fiscal year, are generally immaterial in amount and highly susceptible to uncollectibility and, therefore, are not recorded as a receivable.

#### **Basis of Presentation**

The financial transactions of the City are recorded in individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's utility functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City also recognizes, as operating revenues, the portion of tap fees intended to recover the cost of connecting customers to the City's utility systems.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Basis of Presentation (Continued)**

GASB Statement 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise funds combined) for the determination of major funds. The City has used GASB Statement 34 minimum criteria for major fund determination to determine which funds are required to be reported as major funds. The following two broad classifications are used to categorize the fund types used by the City:

#### Governmental Funds

Governmental funds focus on the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) and not net income. The City has the following major governmental funds:

The *General Fund* is the City's primary operating fund and is used to account for all financial resources except those required to be accounted for in another fund.

The Capital Improvements Fund is used to account for the infrastructure tax revenues that are restricted for capital improvements related to infrastructure, such as street paving, storm water (drainage), and water and sewer distribution systems. Additionally, this fund accounts for revenues and expenditures associated with various capital grant projects.

The Community Redevelopment Fund is used to account for the tax increment development receipts and expenditures thereof.

#### **Proprietary Funds**

Proprietary funds focus on the determination of net income, changes in net position, financial position and cash flows. The following is a description of the City's major proprietary funds:

*Water Fund* – Accounts for the operations and activities related to the water system within the City. *Sewer Fund* – Accounts for the operations and activities related to the sewer system within the City.

#### **Cash and Cash Equivalents**

Each fund's cash on hand, demand deposits, and short-term investments are considered cash and cash equivalents. For purposes of these statements, all highly liquid debt instruments (including restricted assets), with a maturity of three months or less when purchased, are considered to be cash equivalents.

#### **Deposits and Investments**

Section 218.415, Florida Statutes, requires the investment of surplus public funds and prescribes the instruments in which those investments are authorized. Specifically, allowable investments include:

■ The State of Florida Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Deposits and Investments (Continued)**

- Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- Interest-bearing time deposits or savings accounts in qualified public depositories.
- Direct obligations of the United States.

The City adheres strictly to the provisions of those cited statutes, as well as with Chapter 280, Florida Statutes, which requires the City to maintain deposits only with qualified public depositories. The City maintains a cash and investment pool available for use by all funds. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. In addition, restricted cash accounts and money market deposit accounts are separately maintained by several City funds in accordance with bond ordinances and other contractual agreements. Investments are stated at fair value, based on quoted market prices.

The City's cash and investment pool and certain individual funds participate in the Local Government Surplus Trust Fund - Florida PRIME, operated by Florida's State Board of Administration (SBA). The SBA is governed by Chapter 19-1 of the Florida Administrative Code (FAC). The FAC provides guidance and establishes the general operating procedures for the administration of the Local Government Surplus Trust Funds. Additionally, the Florida Auditor General performs an operational audit of activities and investments of the SBA. GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, applies to Florida PRIME. GASB Statement 31 outlines the two options for accounting and reporting for money market investment pools as either "2a-7 like" or fluctuating net asset value (NAV). GASB Statement 31 describes a "2a-7 like" pool as an external investment pool that is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will operate in a manner consistent with Rule 2a-7 under the Investment Company Act of 1940. Rule 2a-7 is the rule that permits money market funds to use amortized cost to maintain a constant NAV of \$1.00 per share, provided that such funds meet certain conditions. City investments with the SBA may be made or liquidated by wire on a same day basis, subject to limitations described in Note 3. These funds are considered a SEC "2a-7 like" fund and are recorded at fair value.

#### **Receivables and Payables**

Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans between funds outstanding at the end of the fiscal year are referred to as either "due to other funds" or "due from other funds" (i.e., the current portion of interfund loans) or "advances" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances" and are not eliminated in the process of consolidation.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Receivables and Payables (Continued)**

Services provided, deemed to be at market, or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation. All proprietary fund receivables are shown net of an allowance for uncollectibles. The City's allowance estimate is based on historical collection experience and a review of the current status of accounts receivable.

# **Inventory and Prepaid Items**

Inventory is valued at cost using the first in/first out (FIFO) method. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased. A portion of the General Fund balance equal to the inventory amount has been reserved in the fund financial statements to indicate that it is not available for appropriation.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### **Restricted Assets**

Restricted assets are maintained in both the governmental and business-type activities. Certain proceeds of revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets because they are maintained in separate bank accounts and their use is limited by applicable bond covenants. The "reserve fund" account is used to report resources set aside to make up potential future deficiencies in the sinking fund account. Water meter deposits received from customers of the water and sewer system are placed in the water meter deposit trust account. This money is restricted to use as payment of the final customer bill or returned to the customer upon settlement of the final bill. Impact fees and special capital extension fees from customers are restricted in the water, sewer, and General Fund for future system improvements. Additionally, stormwater fees from customers are committed in the General Fund for future system improvements.

#### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, infrastructure, water and sewer distribution systems and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets costing in excess of \$5,000 with estimated useful lives in excess of one year. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized in proprietary funds as projects are constructed.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Capital Assets (Continued)**

Capital assets are stated at cost, except for contributed assets, which are recorded at acquisition value on the date received by the City. Property, plant and equipment of the primary government are depreciated/amortized using the straight-line method generally over the following estimated useful lives:

Buildings	20 - 50 years
Improvements other than buildings	20 - 50 years
System infrastructure	10 - 50 years
Vehicles	5 - 10 years
Machinery and equipment	3 - 15 years
Software	5 years

#### **Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the City does not have a policy to pay any amounts when employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. The City allows a maximum of no more than 240 hours for annual leave accumulation as of December 31<sup>st</sup> of any given year. A liability for these amounts is reported in governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

The City estimates that all compensated absences accrued at September 30, 2021 will be used within one year. This estimate is based on historical usage of leave being substantially equal to the balance at year-end. Therefore, compensated absences are reported as current liabilities in these financial statements.

The policy of the City for accruing annual and sick leave per pay period is a follows:

	General	Fire
Years of Employment	Employees	Department
Year 1	2 hours	2.4 hours
Years 2 - 5	4 hours	4.8 hours
Years 5 - 10	5 hours	6.0 hours
Years 10 or more	6 hours	7.2 hours
Sick leave	4 hours	4.8 hours

Upon termination of employment with two-week notice, employees will be paid for accumulated annual leave, but accumulated sick leave is forfeited.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary funds statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

The difference between the reacquisition price (new debt) and the net carrying value of the old debt creates a deferred gain/loss from advance refunding of debt. This difference is deferred and amortized as a component of interest expense using the bonds outstanding method over the shorter of the remaining life of the old debt or the life of the new debt. The deferred account is offset against the new liability.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, gains/loss from refunding, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums and gains from refundings received on debt issuances are reported as other financing sources while discounts and losses from refundings on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# **Net Pension Liability**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement Systems (FRS) and Health Insurance Subsidy (HIS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by FRS. For this purpose, benefit payments (including refunds of employee contributions, if any) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Capitalization of Interest**

In prior years interest costs related to bond issues were capitalized during the construction period in the business-type activities. During the year ended September 30, 2020, the City early implemented GASB 89 and is no longer capitalizing interest.

#### **Fund Balance**

GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions, establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fund Balance (Continued)**

Fund balance classifications, under GASB Statement 54, are as follows:

Nonspendable – includes amounts that are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, deposits, prepaids, and advances to other funds.

Restricted – includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

Committed – includes fund balance amounts that can be used only for the specific purposes that are internally imposed by a formal action (Resolution) of the government's highest level of decision making authority, the City Commission. Commitments may be changed or lifted only by the City taking the same formal action (Resolution) that imposed the constraint. Contractual obligations are included to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual obligations.

Assigned – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Intent is expressed by the City Commission or a body (for example: a budget or finance committee) or official to which the City Commission has delegated the authority to assign amounts to be used for specific purposes. This indicates that resources in these funds are, at a minimum, intended to be used for the purposes of that fund. The City Commission has not authorized a specific party to assign fund balance. The City Commission may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's budget.

Unassigned – includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed on fund balances. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification with the General Fund. The General Fund is the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance. The City's General Fund formal fund balance policy establishes a targeted minimum reserve balance in its unassigned fund balance equal to 17%, or a two-month reserve amount, of the current fiscal year operating expenditures and transfers out budgeted for the fund. The City was in compliance with this policy as of year-end.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Net Position**

Net position is classified in three categories. The general meaning of each is as follows:

Net investment in capital assets – represents the cost of capital assets, less accumulated depreciation reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets.

Restricted – this category includes resources restricted by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. The government-wide statement of net position reports \$12,149,420 of restricted net position, which is restricted by enabling legislation.

Unrestricted – indicates that portion of net position that is available for future periods.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources, as they are needed.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 6 and Note 9 for additional information on the City's deferred outflows of resources.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City currently has one item that qualifies for reporting in this category which relates to the City's pension plan. See Note 6 for additional information on the City's deferred inflows of resources related to pensions.

#### **Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### **Budgets**

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted by ordinance for all governmental and proprietary funds. However, budgets for proprietary funds are not legally required to be reported on and are not included in these financial statements. All appropriations lapse at fiscal year-end except for appropriations related to multi-year capital projects. Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Chapter 129, Florida Statutes, governs the manner in which the budget may be legally amended once it has been approved.

The City sets the legal level of budgetary control at the departmental level within each fund. Only the City Commission can approve budget amendments for each department's expenditure line items. However, in the case of an emergency, the City Manager can exceed expenditures in department line items and retrospectively present an amendment to the Commission. The schedule of expenditures by department budget and actual is presented in the financial statements to demonstrate compliance with these policies.

If, during the fiscal year, additional revenue becomes available for appropriations in excess of those estimated in the budget, the City Commission by resolution can make supplemental appropriations for the year. During the current fiscal year, various supplemental appropriations were approved by the City Commission. Budgetary data presented in the accompanying basic financial statements in the final budgeted amounts column represents the final budgetary data. In this column, the effects of budget amendments have been applied to original budgetary data.

#### **Encumbrances**

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources that are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as commitments of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year. All encumbrances were closed at the end of the year. Therefore, no provision for encumbrances has been made at September 30, 2021.

#### **NOTE 3 – DEPOSITS AND INVESTMENTS**

Deposit policies – The City's cash and cash equivalents (including restricted assets) include cash on hand, demand deposits, short-term highly liquid debt instruments with original maturities of three months or less from the date of acquisition, pooled investments and money market funds.

Investment policies – The types of investments, which can be made by the City, are restricted by state statutes and other contractual agreements. A description of the requirements and the types of investments allowed can be found in Note 1.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)

#### **Deposits**

Custodial credit risk — There is a risk that in the event of failure of a depository financial institution, the government will not be able to recover their deposits. It is the City's policy to maintain its deposits only with qualified public depositories as defined in Chapter 280, Florida Statutes. The provisions of this statute allow qualified public depositories to participate in a multiple financial institution collateral pool to ensure security for public deposits. All qualified public depositories must place with or in the name of the Chief Financial Officer of the State of Florida, collateral in the amount of the average daily balance of public deposits multiplied by the average monthly balance of public deposits or 125% of the average daily balance of public deposits greater than capital. In the event of default by a qualified public depository, excess losses over insurance and collateral will be recovered through assessments from all qualified public depositories of the same type as the depository in default. Under this method, all City's deposits are considered fully insured. The City has no further custodial credit risk policy.

#### Investments

At September 30, 2021, the City held \$2,586,468 in money market funds which are considered cash equivalents for reporting purposes and are not subject to interest rate risk.

Interest rate risk – The City does not have a formal policy relating to interest rate risk.

The City has \$10,778 invested in SBA's Florida PRIME at September 30, 2021, which is stated at amortized cost. Florida PRIME's current credit rating is AAAm as rated by Standard and Poor's. The weighted average maturity (WAM) of Florida PRIME at September 30, 2021 is 49 days. The next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2021 is 64 days.

Credit risk – This is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its deposits, investments or collateral securities that are in the possession of the outside party. All the City's investments are excluded from the definition of custodial credit risk. The City has no investment policy regarding credit risk.

Concentrations of credit risk – The City places no limits on the amount it may invest on any one issuer. As of September 30, 2021, the City did not hold any deposits or investments that were considered to be a concentration of credit risk.

Investments are stated at amortized cost in accordance with GASB 79. Per GASB 79, if a participant has an investment in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost it should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates) in notes to the financial statements.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)

#### **Investments (Continued)**

Chapter 218.409(8)(a), Florida Statutes, states, the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the Executive Director may extend the moratorium until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days.

As of September 30, 2021, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### **NOTE 4 – ACCOUNTS RECEIVABLE**

Accounts receivable at September 30, 2021 were as follows:

		Capital		
	General	Improvements	Water	Sewer
	Fund	Fund	Fund	Fund
Accounts receivable	\$ 231,397	\$ -	\$ 267,612	\$ 563,501
Due from other governments	2,941,725	196,907	-	-
Less allowance for				
doubtful accounts	(623)		(3,704)	(7,799)
	\$ 3,172,499	\$ 196,907	\$ 263,908	\$ 555,702
			Solid Waste	
			Fund	Total
Accounts receivable			\$ 61,733	\$ 1,124,243
Due from other governments			-	3,138,632
Less allowance for			(1,294)	(13,420)
doubtful accounts			\$ 60,439	\$ 4,249,455

#### **Due from Other Governments**

Amounts due from other governments in the General Fund relate to the half-cent sales tax, grant revenues, and other intergovernmental revenue.

#### Notes Receivable - Assessments

On December 28, 2011, the City entered into an agreement with Sandy Creek Utility Services, Inc. ("Company") to purchase the water distribution and sewage collection systems of every kind and nature owned by the Company in Bay County Florida, located east of the north/south line of the Hathaway Bridge center point. The Company decommissioned its treatment plants and transferred its remaining limited distribution and collection facilities to the City as of May 1, 2012 which completed the connection to the City's system.

The City's impact fee ordinance and special capital extension fee ordinance make it unlawful for any person to connect to the City's system without first paying the impact fees or special capital extension fees. On December 6, 2012, the City was granted a final judgment to assess and collect special capital extension fees and impact fees from property owners within the Sandy Creek Assessment Area ("Improved Lot Owners"). In order to meet bond covenant requirements, that require the fee to be collected, the City issued the Utility System Capital Improvement and Extension Revenue Bonds, Series 2012, in the amount of \$735,000 to finance the fees on behalf of the Sandy Creek Subdivision. Through a special assessment, the City is assessing the property owners within the Sandy Creek assessment area approximately \$1.4 million, plus legal costs in the amount of \$105,130, less grants of \$53,729 (applied as a credit) over a ten year period ending in fiscal year 2022. As of September 30, 2021, the notes receivable totaled \$135,773, all due within one year. The outstanding receivable bears an interest rate of 5.05%, recognized over the remaining term of the receivable.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# **NOTE 5 – CAPITAL ASSETS**

Capital asset balances and activity for the year ended September 30, 2021 were as follows:

	Beginning Balance	Additions	Deletions	Net Transfers	Ending Balance
Governmental activities					
Capital assets not being depreciated					
Land	\$ 850,944	\$ -	\$ -	\$ -	\$ 850,944
Construction in progress	1,202,196	528,905	-	(468, 265)	1,262,836
Total assets not being depreciated	2,053,140	528,905		(468,265)	2,113,780
Capital assets being depreciated					
Buildings	4,295,573	-	-	-	4,295,573
Improvements other than buildings	11,048,711	825,520	-	468,265	12,342,496
Vehicles	1,780,254	104,700	(230, 172)	-	1,654,782
Machinery and equipment	3,399,932	407,586	(93,964)	-	3,713,554
Total assets being depreciated	20,524,470	1,337,806	(324, 136)	468,265	22,006,405
Less accumulated depreciation					
Buildings	(1,503,370)	(121,387)	-	-	(1,624,757)
Improvements other than buildings	(4,627,347)	(342,628)	-	-	(4,969,975)
Vehicles	(975,806)	(160,564)	227,265	-	(909, 105)
Machinery and equipment	(2,957,314)	(170,813)	93,964	_	(3,034,163)
Total accumulated depreciation	(10,063,837)	(795,392)	321,229		(10,538,000)
Total assets depreciated, net	10,460,633	542,414	(2,907)	468,265	11,468,405
Governmental activities, net	\$ 12,513,773	\$ 1,071,319	\$ (2,907)	\$ -	\$ 13,582,185
Business-type activities					
Capital assets not being depreciated					
Land	\$ 252,353	\$ -	\$ -	\$ -	\$ 252,353
Construction in progress	17,633	52,702	-	(17,633)	52,702
Total assets not being depreciated	269,986	52,702		(17,633)	305,055
Capital assets being depreciated					
Buildings and improvements	7,383,597	-	-	-	7,383,597
Utility systems	25,145,935	244,799	-	17,633	25,408,367
Vehicles	1,570,640	248,140	(227,588)	-	1,591,192
Machinery and equipment	2,264,043	220,727	(119,400)	-	2,365,370
Total assets being depreciated	36,364,215	713,666	(346,988)	17,633	36,748,526
Less accumulated depreciation					
Buildings and improvements	(4,693,533)	(158,910)	-	-	(4,852,443)
Utility systems	(7,934,640)		-	-	(8,600,003)
Vehicles	(1,107,846)	, ,	227,588	-	(982,981)
Machinery and equipment	(1,601,780)	(114,077)	119,400	-	(1,596,457)
Total accumulated depreciation	(15,337,799)	(1,041,073)	346,988		(16,031,884)
Total assets depreciated, net	21,026,416	(327,407)		17,633	20,716,642
Business-type activities, net	\$ 21,296,402	\$ (274,705)	\$ -	\$ -	\$ 21,021,697

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# **NOTE 5 – CAPITAL ASSETS (CONTINUED)**

Depreciation expense was charged to function/programs of the City as follows:

Governmental activities	
General government	\$ 64,834
Public safety	179,816
Highways and streets	347,087
Maintenance	16,147
Culture and recreation	187,508
Total depreciation expense, governmental activities	\$ 795,392
Business-type activities	
Water	\$ 539,904
Sewer	438,613
Solid waste	62,556
Total depreciation expense, business-type activities	\$ 1,041,073

#### **NOTE 6 – PENSION PLANS**

#### **Defined Benefit Plans**

The City participates in two defined benefit pension plans (Plans) that are administered by the State of Florida, Department of Management Services, Division of Retirement. The Plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the Plans. That report is available from the Florida Department of Management Services' website at www.dms.myflorida.com.

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retirees' Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# **NOTE 6 – PENSION PLANS (CONTINUED)**

#### **Benefits Provided**

Benefits under FRS are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

#### Contributions

The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3% of their salary to FRS. The employer's contribution rates for the period October 1, 2020 through June 30, 2021, and July 1, 2021 through September 30, 2021, were as follows: Regular Class 10% and 10.82%, Senior Management 27.29% and 29.01%, Elected Officials 49.18% and 51.42%, and DROP Participants 16.98% and 18.34%.

The City's contributions for the year ended September 30, 2021 were \$366,350 to FRS and \$50,564 to HIS.

#### **Pension Liabilities and Pension Expense**

In its financial statements for the year ended September 30, 2021 the City reported a liability for its proportionate shares of the net pension liabilities. The net pension liabilities were measured as of June 30, 2021, and the total pension liabilities used to calculate the net pension liability were determined by an actuarial valuation dated July 1, 2021. The City's proportions of the net pension liabilities were based on the City's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

	i	FRS		HIS		Total
Net pension liability	\$	681,551	\$	1,009,515	\$ 1	1,691,066
Proportion at:						
Current measurement date	0.009	9022550%	0.0	08229860%		
Prior measurement date	0.009	9369540%	0.0	008350530%		
Pension expense (benefit)	\$	(27,989)	\$	67,461	\$	39,472

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# **NOTE 6 – PENSION PLANS (CONTINUED)**

As of September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS			HIS					Totals			
Description	_	eferred outflows		Deferred Inflows	_	eferred utflows		eferred nflows	_	eferred outflows		eferred
Differences between expected and actual experience	\$	116,819	\$	-	\$	33,781	\$	423	\$	150,600	\$	423
Change of assumptions		466,351		=		79,325		41,595		545,676		41,595
Net difference between projected and actual earnings on Pension Plan investments		-		2,377,760		1,052		-		1,052	2	,377,760
Changes in proportion and differences between City Pension Plan contributions and proportionate share of contributions		75,190		218,351		28,250		44,469		103,440		262,820
City Pension Plan contributions subsequent to the measurement date		98,784		-		12,944		-		111,728		-
Total	\$	757,144	\$	2,596,111	\$	155,352	\$	86,487	\$	912,496	\$ 2	,682,598

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year-end will be recognized as a reduction of the net pension liability in the reporting period ending September 30, 2022. Other pension related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending		
September 30:	FRS	HIS
2022	\$ (341,287)	\$ 15,403
2023	(397, 972)	4,907
2024	(527, 159)	10,124
2025	(675,518)	13,438
2026	4,185	10,050
Thereafter	 -	1,999
	\$ (1,937,751)	\$ 55,921

#### **Actuarial Assumptions**

The total pension liability for each of the defined benefit plans, measured as of June 30, 2021, was determined by an actuarial valuation dated July 1, 2021, using the individual entry age normal actuarial cost method and the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary increases	3.25%	3.25%
Investment rate of return	6.80%	N/A
Discount rate	6.80%	2.16%

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# **NOTE 6 - PENSION PLAN (CONTINUED)**

#### **Actuarial Assumptions (Continued)**

Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB.

For both plans, the actuarial assumptions used in the valuation dated July 1, 2021 were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The following changes in key actuarial assumptions occurred in 2021:

HIS: The municipal bond index rate and the discount rate used to determine the total pension liability decreased from 2.21% to 2.16%.

The long-term expected investment rate of return was not based on historical returns, but instead was based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class:

			Compound	
		Annual	Annual	
	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation (1)	Return	Return	Deviation
Cash	1.0%	2.1%	2.1%	1.1%
Fixed income	20.0%	3.8%	3.7%	3.3%
Global equity	54.2%	8.2%	6.7%	17.8%
Real estate	10.3%	7.1%	6.2%	13.8%
Private equity	10.8%	11.7%	8.5%	26.4%
Strategic investments	3.7%	5.7%	5.4%	8.4%
Total	100.0%			
Assumed Inflation - Me	ean		2.4%	1.2%

<sup>(1)</sup> As outlined in the Pension Plan's investment policy

#### **Discount Rate**

The discount rate used to measure the total pension liability for FRS was 6.80%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because HIS is essentially funded on a pay-as-you-go basis, a municipal bond rate of 2.16% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# **NOTE 6 - PENSION PLANS (CONTINUED)**

#### **Sensitivity Analysis**

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1% higher or 1% lower than the current discount rate.

		FRS		HIS					
		Current		Current					
	1% Decrease Discount Rate (5.80%) (6.80%)		1% Increase (7.80%)	1% Decrease (1.16%)	Discount Rate (2.16%)	1% Increase (3.16%)			
City's proportionate share of the net pension liability	\$ 3,047,942	\$ 681,551	\$ (1,296,487)	\$ 1,167,098	\$ 1,009,515	\$ 880,413			

#### **Pension Plan Fiduciary Net Position**

Detailed information regarding the pension plans' fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

#### Payables to the Pension Plan

At September 30, 2021, the City reported a payable in the amount of \$0 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2021.

#### **Defined Contribution Plan**

Pursuant to Chapter 121, Florida Statutes, the Florida Legislature created the Florida Retirement Investment Plan (FRS Investment Plan), a defined contribution pension plan qualified under Section 401(a) of the Internal Revenue Code. The FRS Investment Plan is an alternative available to members of the Florida Retirement System in lieu of the defined benefit plan. There is a uniform contribution rate covering both the defined benefit and defined contribution plans, depending on membership class. Required employer contributions made to the plan during the year ended September 30, 2021 totaled \$149,919.

#### NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS PLAN (OPEB)

The City administers a single-employer OPEB plan. The purpose of this plan is to account for the implicit rate subsidy the City provides to its retirees. Florida Statutes require that governments provide their retirees access to the same health insurance programs as their current employees at the same rates. Since the inclusion of retirees results in higher overall health insurance costs to the City which cannot be passed on to the retirees, it in effect results in what is called the implicit rate subsidy. This is the only post-employment benefit the City provides its retirees other than its pension plan.

As of and for the year ended September 30, 2021, and for several years prior, the participation rate for retirees in the plan have been 0%. As such, no liability has been recorded in the City's financial statements pursuant to GASB Statement No. 75, Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### **NOTE 8 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; workers' compensation claims and natural disasters. The City purchases commercial insurance for these risks of loss. There has been no significant reduction in insurance coverage from the prior year. Commercial insurance coverage has been sufficient to cover all claims made in the prior three fiscal years.

#### **NOTE 9 - LONG-TERM DEBT**

Long-term debt activity for the year ended September 30, 2021 is summarized as follows:

		Beginning Balance		Additions	F	Reductions		Ending Balance	Di	Amounts ue Within One Year
Governmental activities										
Note payable from direct borrowing	\$	2,250,000	\$	-	\$	-	\$	2,250,000	\$	2,250,000
Net pension liability		4,420,021		1,344,081		(4,309,785)		1,454,317		-
Compensated absences		123,512		151,010		(137,145)		137,377		137,377
Total governmental activities	\$	6,793,533	\$	1,495,091	\$	(4,446,930)	\$	3,841,694	\$	2,387,377
Business-type activities Bonds payable Unamortized bond premium Notes payable from direct borrowing Net pension liability	\$	15,972,487 638,794 2,811,000 660,463	\$	- - - 218,804	\$	(717,487) (37,948) (432,000) (642,518)	\$	15,255,000 600,846 2,379,000 236,749	\$	690,000 - 445,000 -
Compensated absences	_	32,041	_	27,782	_	(16,793)	_	43,030	_	43,030
Total business-type activities	\$	20,114,785	\$	246,586	_\$_	(1,846,746)	\$	18,514,625	\$	1,178,030

For the governmental activities, compensated absences and the net pension liability are generally liquidated by the General Fund.

#### **Revenue Bonds**

On December 1, 2015, the City issued \$15,910,000 Capital Improvement Revenue Refunding Bonds, Series 2015 at a premium of \$825,372. The proceeds of the issuance, along with an additional \$3,867,362 in City funds, were used to refund \$18,625,000 outstanding Capital Improvement Revenue Bonds, Series 2007. The funds were deposited into an irrevocable trust with an escrow agent to provide for all future debt service payments on the 2007 Series Refunded Bonds. As a result, \$18,625,000 of the 2007 series bonds are considered to be defeased, and the City's liability associated with those bonds has been removed from the financial statements. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$1,658,954. The difference is reported as a deferred amount on refunding. The City completed the refunding to reduce its debt service over 22 years by \$2,456,218 and obtain an economic gain of \$1,352,471.

The bonds are payable solely from and secured by a lien on a pledge of: (i) the Sales Tax Revenues, (ii) the Electric Public Service Tax, (iii) until applied in accordance with the provisions of the Indenture, the proceeds of the Series 2015 Bonds, and (iv) all moneys, including investments thereof, in the funds and accounts established under the Indenture, other than the Rebate Fund. Interest varies from 3% to 5%, principal payable annually on August 1, commencing August 1, 2021, interest payable semiannually on August 1 and February 1, commencing on February 1, 2016. Final maturity is on August 1, 2037.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 9 – LONG-TERM DEBT (CONTINUED)

#### **Revenue Bonds (Continued)**

For the year ended September 30, 2021, principal and interest payments on the bonds were 24% of pledged revenues. The total principal and interest remaining to be paid on the bonds is \$22,322,300. Principal and interest paid for the current year and total pledged revenues were \$654,581 and \$2,560,071, respectively. As of September 30, 2021, the remaining liability outstanding on the bonds were \$15,255,000.

Authorized and issued \$735,000 Utility System Capital Improvement and Extension Revenue Bonds, interest payable in semiannual installments and principal payable annually, with a final maturity on June 30, 2022. Interest accrues at an annual rate of 5.05%. This bond is secured by a pledge of the impact fees and special capital extension fees to fund the cost of capital improvements upon all properties formerly permitted and obligated to be served by Sandy Creek Utility Services, Inc. The funds were deposited into an irrevocable trust with an escrow agent to provide for all future debt service payments on the 2007 Series Refunded Bonds. As a result, \$18,625,000 of the 2007 series bonds are considered to be defeased, and the City's liability associated with those bonds has been removed from the financial statements. As of September 30, 2021, these bonds were paid in full.

#### **Notes**

During the year ended September 30, 2021, the City requested a community disaster loan (CDL) amount of \$3,157,092 through the Department of Homeland Security Federal Emergency Management Agency. \$2,250,000 was approved and drawn down at year-end. There are currently no repayment requirements or interest charges being incurred. Depending on certain disaster related qualifications, this loan may be forgiven at a future date. No forgiveness determination has been made through the report date. However, it is anticipated that this loan will be paid off or forgiven during 2022 and as such has been recorded as current.

State of Florida State Revolving Loan Fund Program for the joint venture (Military Point Advanced Wastewater Treatment Facility) between Bay County, City of Callaway, City of Springfield, City of Parker, and (formerly) the Town of Cedar Grove. The funds are being used directly by the joint venture with Bay County, Florida, and the City of Callaway as joint obligors. The note payments are made directly by the joint venture. The note carries an interest rate of 2.82%. Payments of \$1,000,150 are due semiannually beginning September 1, 1999. The note is collateralized by the net revenues of the Military Point Advanced Wastewater Treatment Facility. As obligor, the City of Callaway has reported one half of the liability on these financial statements with the remaining half reported by Bay County, Florida. The City is also contingently liable for the half reported by Bay County, Florida. As of September 30, 2021, the remaining liability outstanding on the loan was \$2,379,000.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# NOTE 9 – LONG-TERM DEBT (CONTINUED)

The annual requirements to amortize all debt outstanding as of September 30, 2021 are outlined in the table below:

Fiscal		I	Reve	nue Bond	S		Notes													
Year	F	Principal		Interest		Total		Total		Total		Total		Total		Principal		nterest		Total
2022	\$	690,000	\$	621,831	\$	1,311,831	\$	2,695,000	\$	78,745	\$	2,773,745								
2023		725,000		587,331		1,312,331		460,000		64,015		524,015								
2024		765,000		551,081		1,316,081		477,000		48,789		525,789								
2025		800,000		512,831		1,312,831		490,500		33,001		523,501								
2026		840,000		472,831		1,312,831		506,500		16,765		523,265								
2027-2031		4,610,000	1	1,958,588		6,568,588		-		-		-								
2032-2036		5,565,000	1	1,005,975		6,570,975		_		-		_								
2037		1,260,000		47,250		1,307,250		-		_		_								
	\$	15,255,000	\$5	5,757,718	\$	21,012,718	\$	4,629,000	\$	241,315	\$	4,870,315								

#### **NOTE 10 – INTERFUND TRANSERS**

The composition of interfund transfers as of September 30, 2021 are as follows:

Transfers In	Transfers Out	<b>A</b> n	nount
Capital Improvements Fund	General Fund	 	72,328
Sewer Fund	Capital Improvements Fund		29,816
		\$	102,144

Transfers of \$72,328 from the General Fund to the Capital Improvements Fund represent amounts for capital outlay expenditures. Transfers of \$29,816 from the Capital Improvements Fund to the Sewer Fund represent amounts for capital outlay.

#### **NOTE 11 – JOINT VENTURE**

The City of Callaway, Florida, in alliance with Bay County, Florida, the cities of Springfield and Parker, Florida and the former Town of Cedar Grove joined efforts in 1996 to supply existing and expanded wastewater treatment and disposal services. The mission of this partnership is to provide these services in an economical, efficient, and environmentally appropriate manner to their respective citizenry. This venture, known as the Military Point Advanced Wastewater Treatment Facility (MPAWTF), has constructed a 7.0 million gallons per day (MGD) advanced wastewater facility. The operations of the plant began in July 1999. Costs of the project were funded through a combination of a State of Florida revolving trust fund loan and a bond issue between Bay County and the City of Callaway, and MPAWTF.

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### **NOTE 11 – JOINT VENTURE (CONTINUED)**

MPAWTF is owned and governed by Bay County, Florida and the cities of Callaway, Parker and Springfield, Florida. The City of Callaway's capacity percentage in the joint venture is 30.545% as of September 30, 2021. One owner is selected by the others to be responsible for operating MPAWTF. The owner delegated to be the operator is Bay County, Florida. The operator of MPAWTF, in accordance with the interlocal agreement, prepares MPAWTF's annual budget, sets treatment rates, and collects funds sufficient to pay debt service; costs of operations and maintenance; renewal and replacement; and enhancements to reserves.

The results of operations and cash flows are accounted for within the financial statements of MPAWTF. The City's interest in equity is reported within the City's Sewer Fund. As of September 30, 2021, the City's portion of the equity of the venture was \$8,028,808. Complete financial statements for MPAWTF may be obtained from the operator at P.O. Box 2269, Panama City, Florida 32402.

As of September 30, 2021, MPAWTF owes the City \$809,728 for excess funds accumulated in the repair and replacement account and reserve account. This balance has been recorded in the Sewer Fund as "due from joint venture." In addition, the City is owed \$2,379,000 at September 30, 2021, from MPAWTF for the outstanding obligation of MPAWTF to the City for half of the Wastewater System Revenue Refunding Bonds, Series 2014 issued in the City's name. The bond proceeds were transferred to MPAWTF and used for capital expansion. The outstanding obligation of the City related to these bonds, which are reported as debt in the City's Sewer Fund is \$2,379,000 at September 30, 2021. Condensed financial statements for MPAWTF are as follows:

# Statement of Net Position September 30, 2021

Assets	
Current assets	\$10,951,979
Noncurrent assets	18,053,627
Total assets	29,005,606
Deferred outflows of resoures Deferred loss on bond refunding	410,698
Liabilities	
Current liabilities	4,236,985
Noncurrent liabilities	4,114,204
Total liabilities	8,351,189
Net position	\$21,065,115

# NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2021

# **NOTE 11 – JOINT VENTURE (CONTINUED)**

# Statement of Activities September 30, 2021

Operating revenues Operating expenses	\$ 5,472,027 (4,896,268)
Net operating income Nonoperating revenues (expenses), net	575,759 430,176
Net income before distributions to owners Distribution to owners	1,005,935 (326,200)
Change in net position	679,735
Net position, beginning of year Net position, end of year	20,385,380 \$21,065,115

During the year ended September 30, 2021 the City of Callaway's investment in joint venture increased \$199,930 as follows:

City's share of net income	\$ 240,136
Distribution to City	(107,333)
City's increase in reserve requirements	67,127
Increase in investment in joint venture	\$ 199,930

#### **NOTE 12 – COMMITMENTS AND CONTINGENCIES**

#### **Law Enforcement Services**

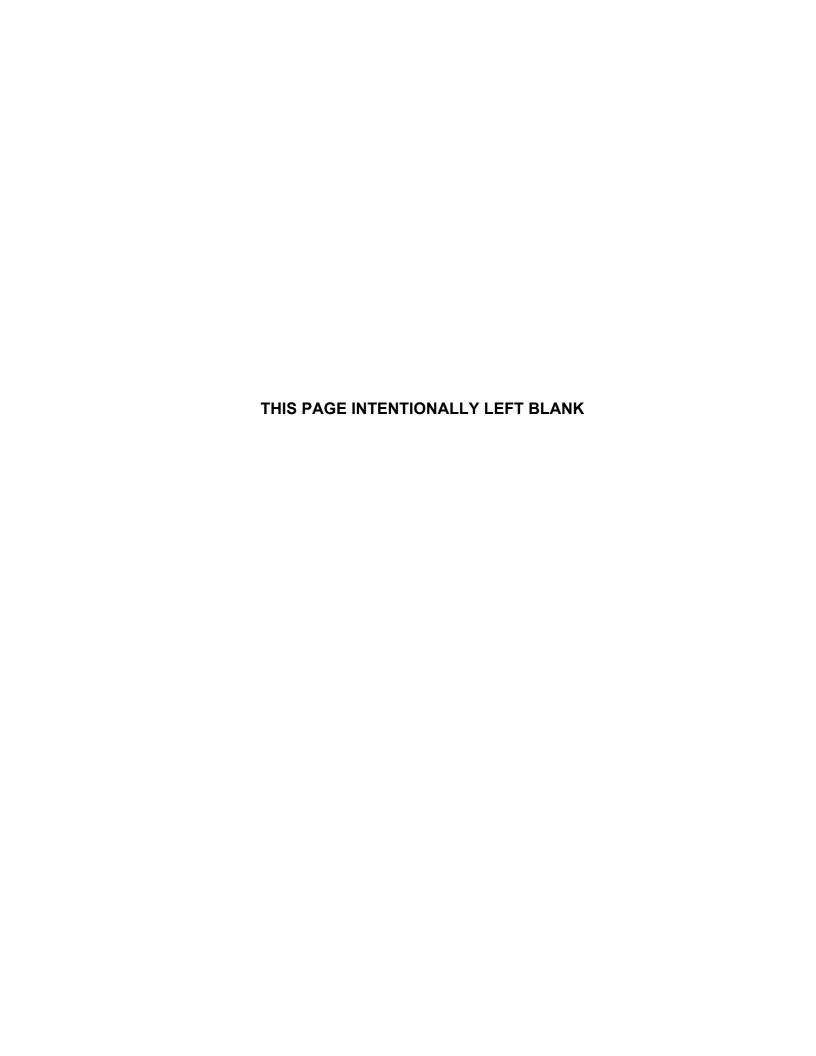
The City entered into an agreement with the Bay County Sheriff's Office in September 2017 (amended November 2017) to provide law enforcement services to the City for \$1,697,875 for the year ending September 30, 2018. This agreement includes an automatic renewal for a one year term at 105% of the previous fiscal year amount. The City paid Bay County Sheriff's Office \$1,965,398 for the year ended September 30, 2021.

#### **Construction Commitments**

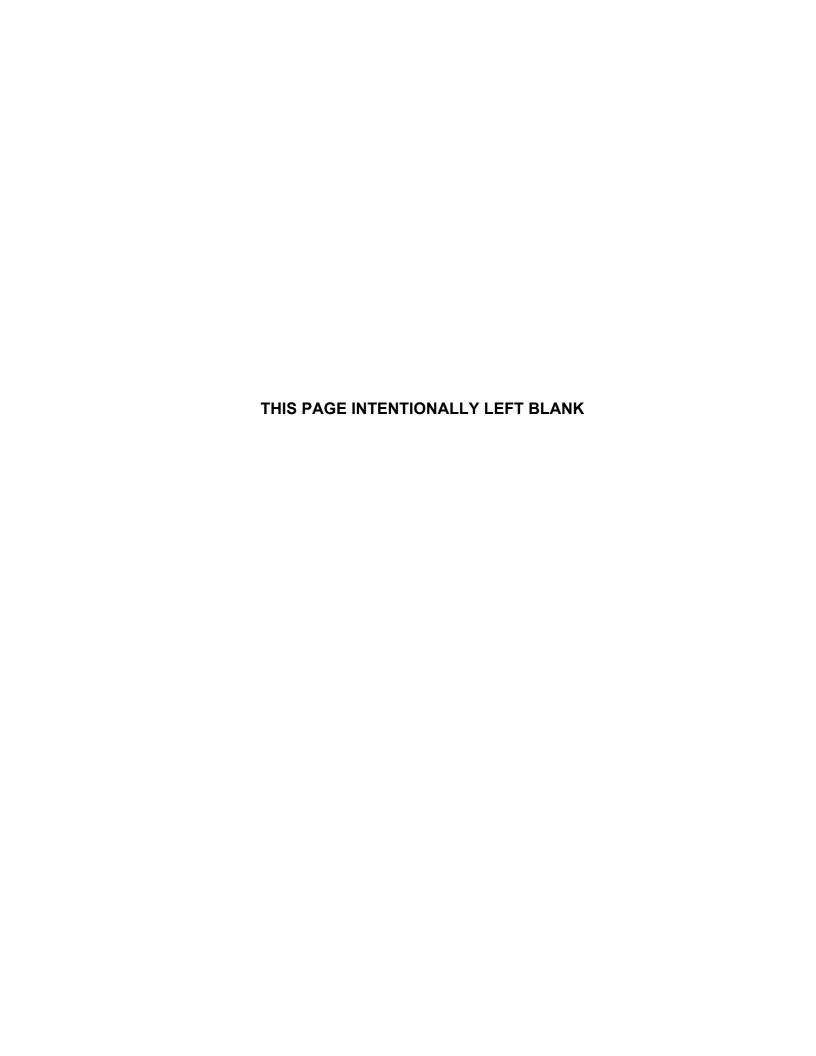
As of September 30, 2021, the City had outstanding construction commitments for various infrastructure projects in the approximate amount of \$970,000.

#### **NOTE 13 – SUBSEQUENT EVENT**

The City has evaluated all subsequent events through April 11, 2022, the date the financial statements were available to be issued.







# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FLORIDA RETIREMENT SYSTEM PENSION PLAN

Reporting period ending Measurement date	9/30/2021 6/30/2021			9/30/2020 6/30/2020	9/30/2019 6/30/2019	9/30/2018 6/30/2018		
City's proportion of the FRS net		0.000039/		0.000270/	0.000010/		0.000270/	
pension liability City's proportionate share of the		0.00902%		0.00937%	0.00991%		0.00927%	
FRS net pension liability	\$	681,551	\$	4,060,898	\$ 3,413,862	\$	2,791,916	
City's covered payroll	\$	2,963,362	\$	3,164,241	\$ 2,858,172	\$	2,325,831	
City's proportionate share of the pension liability as a percentage								
of its covered payroll		23.00%		128.34%	119.44%		120.04%	
FRS Plan fiduciary net position as								
a percentage of the FRS total pension liability		96.40%		78.85%	82.61%		84.26%	
Reporting period ending Measurement date		9/30/2017 6/30/2017		9/30/2016 6/30/2016	9/30/2015 6/30/2015		9/30/2014 6/30/2014	
City's proportion of the FRS net								
pension liability		0.00950%		0.01014%	0.00943%		0.00932%	
City's proportionate share of the		0.0000070		0.0101170	0.0001070		0.0000270	
FRS net pension liability	\$	2,811,160	\$	2,561,574	\$ 1,218,037	\$	568,913	
City's covered payroll	\$	2,325,831	\$	2,245,083	\$ 2,425,141	\$	2,286,632	
City's proportionate share of the pension liability as a percentage								
of its covered payroll FRS Plan fiduciary net position as a percentage of the FRS total		120.87%		114.10%	50.23%		24.88%	
pension liability	83.89%			84.88%	92.00%	96.09%		

### Notes to the Schedule:

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS FLORIDA RETIREMENT SYSTEM PENSION PLAN

Reporting period ending Measurement date		9/30/2021 6/30/2021	7	9/30/2020 6/30/2020	9/30/2019 6/30/2019	9/30/2018 6/30/2018		
Contractually required FRS contribution FRS Contributions in relation to the contractually required FRS contribution	\$	366,350 366,350	\$	315,363 315,363	\$ 311,168 311,168	\$	269,141 269,141	
FRS Contribution deficiency (excess)	<del></del>	- 300,330	<u> </u>	-	\$ -	\$	- 203,141	
Covered payroll	\$	3,095,194	\$	2,918,991	\$ 3,126,064	\$	2,696,095	
FRS Contributions as a percentage of covered payroll		11.84%		10.80%	9.95%		9.98%	
Reporting period ending Measurement date		9/30/2017 6/30/2017	7	9/30/2016 6/30/2016	9/30/2015 6/30/2015		0/30/2014 6/30/2014	
Contractually required FRS contribution FRS Contributions in relation to the	\$	232,516	\$	207,481	\$ 229,916	\$	204,239	
contractually required FRS contribution		232,516		207,481	 229,916		204,239	
FRS Contribution deficiency (excess)	\$	-	\$	-	\$ -	\$		
Covered payroll FRS Contributions as a percentage of	\$	2,325,831	\$	2,245,083	\$ 2,425,141	\$	2,286,632	
covered payroll		10.00%		9.24%	9.48%		8.93%	

### Notes to the Schedule:

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY HEALTH INSURANCE SUBSIDY PENSION PLAN

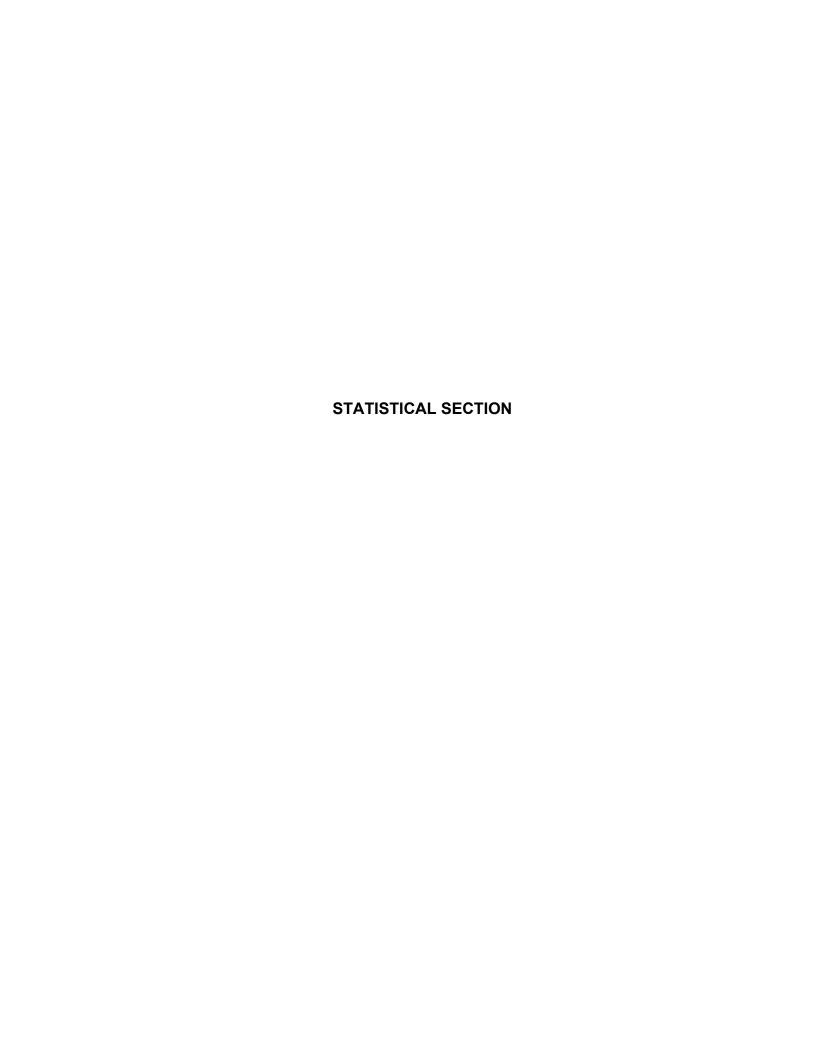
Reporting period ending Measurement date	9/30/2021 6/30/2021	9/30/2020 6/30/2020			9/30/2019 6/30/2019	9/30/2018 6/30/2018			
City's proportion of the HIS net pension liability	0.00823%		0.00835%		0.00855%		0.00826%		
City's proportionate share of the	0.0002370		0.0003376		0.0000076		0.0002070		
HIS net pension liability	\$ 1,009,515	\$	1,019,586	\$	956,222	\$	874,375		
City's covered payroll	\$ 2,963,362	\$	3,164,241	\$	2,858,172	\$	2,325,831		
City's proportionate share of the pension liability as a percentage									
of its covered payroll	34.07%		32.22%		33.46%		37.59%		
HIS Plan fiduciary net position as						0.1007			
a percentage of the HIS total pension liability	3.56%		3.00%		2.63%		2.15%		
Reporting period ending Measurement date	9/30/2017 6/30/2017		9/30/2016 6/30/2016		9/30/2015 6/30/2015		9/30/2014 6/30/2014		
City's proportion of the HIS net									
pension liability	0.00833%		0.00881%		0.00811%		0.00833%		
City's proportionate share of the									
HIS net pension liability	\$ 891,081	\$	1,026,898	\$	826,863	\$	774,921		
City's covered payroll City's proportionate share of the pension liability as a percentage	\$ 2,325,831	\$	2,245,083	\$	2,425,141	\$	2,286,632		
of its covered payroll HIS Plan fiduciary net position as	38.31%		45.74%		34.10%		33.89%		
a percentage of the HIS total pension liability	1.64%		0.97%		0.50%		0.99%		

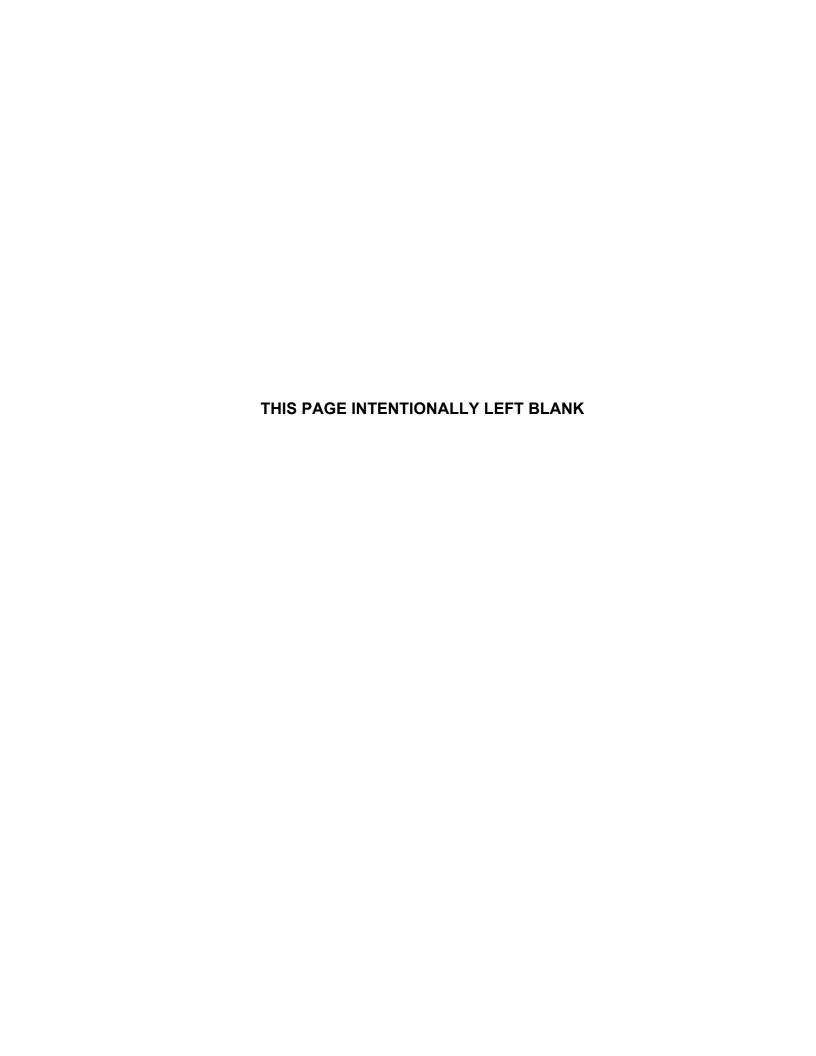
### Notes to the Schedule:

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS HEALTH INSURANCE SUBSIDY PENSION PLAN

Reporting period ending Measurement date	9/30/2021 6/30/2021	7	9/30/2020 6/30/2020	9/30/2019 6/30/2019	6	0/30/2018 6/30/2018
Contractually required HIS contribution HIS Contributions in relation to the	\$ 50,564	\$	47,728	\$ 48,016	\$	44,765
contractually required HIS contribution	 50,564		47,728	48,016		44,765
HIS Contribution deficiency (excess)	\$ -	\$		\$ 	\$	
Covered payroll HIS Contributions as a percentage of	\$ 3,095,194	\$	2,918,991	\$ 3,126,064	\$	2,696,095
covered payroll	1.63%		1.64%	1.54%		1.66%
Reporting period ending Measurement date	9/30/2017 6/30/2017		9/30/2016 6/30/2016	 9/30/2015 6/30/2015	6	0/30/2014 6/30/2014
Contractually required HIS contribution HIS Contributions in relation to the contractually required HIS contribution	\$ 38,609 38,609	\$	37,268 37,268	\$ 30,993 30,993	\$	28,391 28,391
HIS Contribution deficiency (excess)	\$ -	\$	-	\$ -	\$	
Covered payroll HIS Contributions as a percentage of	\$ 2,325,831	\$	2,245,083	\$ 2,425,141	\$	2,286,632
covered payroll	1.66%		1.66%	1.28%		1.24%

### Notes to the Schedule:





### STATISTICAL SECTION

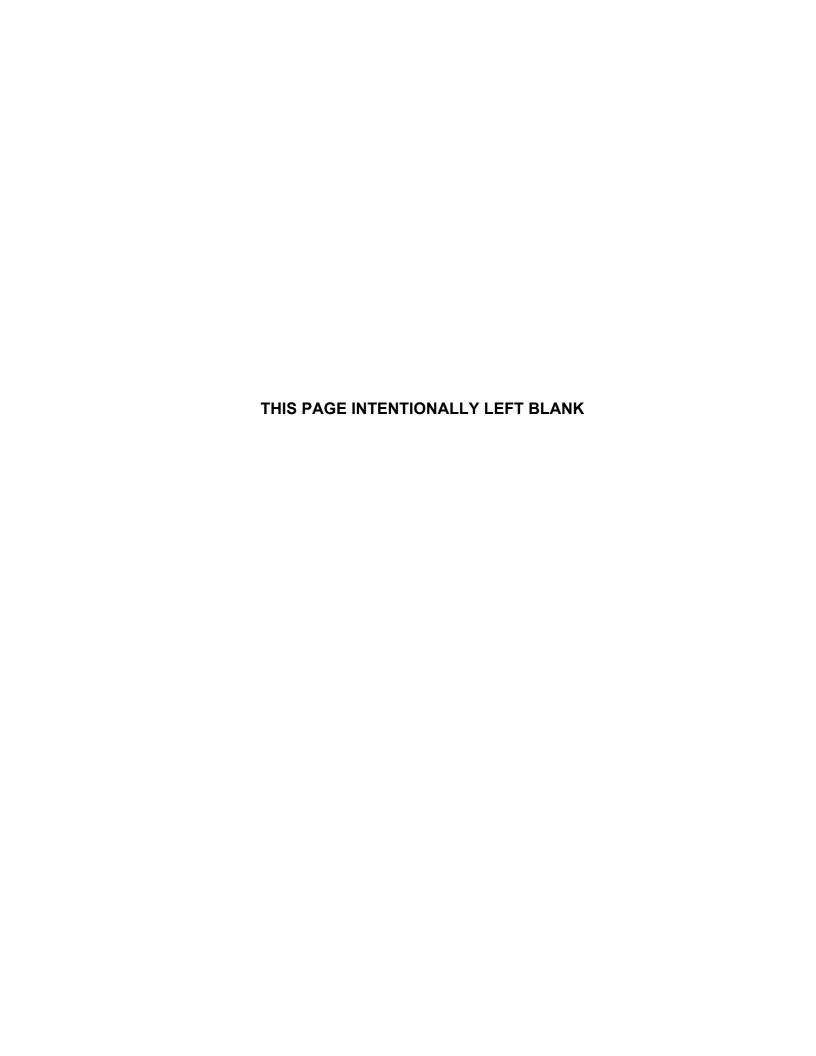
This section of the City's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

	Page
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	55-57
Revenue Capacity  These schedules contain information to help the reader assess the factors affecting the City's ability to generate its property taxes and water and sewer charges.	58-69
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.*	70-72
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and help make comparisons over time and with other governments.	73-77
Operating Information These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and activities it performs.	78-80

Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

Note: The City has no direct and overlapping debt related to governmental activities.

<sup>\*</sup> Florida Statutes and the Charter of the City of Callaway set no legal debt margin. The City has not had any general bonded debt, supported by property taxes, in the last ten fiscal years.



### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

	Fiscal Year Ended													
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021				
Governmental activities  Net investment in capital assets  Restricted  Unrestricted	\$ 6,173,625	\$ 7,426,132	\$ 7,359,067	\$ 7,916,909	\$ 9,757,865	\$ 10,758,946	\$ 10,940,949	\$ 10,744,121	\$ 12,513,773	\$ 13,516,130				
	250,830	283,579	355,519	336,632	264,589	1,062,191	2,747,953	4,078,876	5,311,023	7,097,327				
	2,858,487	2,755,559	3,249,838	1,994,767	1,451,247	1,879,495	1,825,062	(9,723,126)	(3,177,972)	3,159,471				
Total governmental activities net position	\$ 9,282,942	\$ 10,465,270	\$ 10,964,424	\$ 10,248,308	\$ 11,473,701	\$ 13,700,632	\$ 15,513,964	\$ 5,099,871	\$ 14,646,824	\$ 23,772,928				
Business-type activities  Net investment in capital assets Restricted Unrestricted Total business-type activities net position	\$ 6,254,985	\$ 5,399,952	\$ 4,381,434	\$ 2,790,405	\$ 8,159,159	\$ 8,240,294	\$ 7,694,889	\$ 6,705,666	\$ 5,969,273	\$ 6,356,038				
	3,365,666	4,526,241	4,297,483	4,326,900	2,966,092	2,996,824	3,230,587	3,852,518	4,495,350	5,052,093				
	11,558,742	12,424,142	13,109,621	15,304,950	11,947,934	12,174,037	13,992,141	13,922,271	17,311,875	18,617,621				
	\$ 21,179,393	\$ 22,350,335	\$ 21,788,538	\$ 22,422,255	\$ 23,073,185	\$ 23,411,155	\$ 24,917,617	\$ 24,480,455	\$ 27,776,498	\$ 30,025,752				
Primary government  Net investment in capital assets Restricted Unrestricted Total primary government net position	\$ 12,428,610	\$ 12,826,084	\$ 11,740,501	\$ 10,707,314	\$ 17,917,024	\$ 18,999,240	\$ 18,635,838	\$ 17,449,787	\$ 18,483,046	\$ 19,872,168				
	3,616,496	4,809,820	4,653,002	4,663,532	3,230,681	4,059,015	5,978,540	7,931,394	9,806,373	12,149,420				
	14,417,229	15,179,701	16,359,459	17,299,717	13,399,181	14,053,532	15,817,203	4,199,145	14,133,903	21,777,092				
	\$ 30,462,335	\$ 32,815,605	\$ 32,752,962	\$ 32,670,563	\$ 34,546,886	\$ 37,111,787	\$ 40,431,581	\$ 29,580,326	\$ 42,423,322	\$ 53,798,680				

### CHANGES IN NET POSITION LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

					Fiscal	Year Ended				
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Expenses										
Governmental activities										
General government	\$ 837,397	\$ 935,860	\$ 797,130	\$ 773,718	\$ 874,758	\$ 883,386	\$ 1,195,204	\$ 1,834,541	\$ 1,688,924	\$ 1,114,429
Public safety	2,223,594	2,300,597	2,340,818	2,411,028	2,805,089	2,846,153	3,240,835	24,300,188 <sup>(1</sup>	6,538,802	3,344,075
Highways and streets	864,132	869,349	721,899	686,289	757,079	762,783	814,637	822,818	868,525	1,091,214
Maintenance	117,596	117,759	129,116	121,005	211,518	233,685	113,021	585,800	1,540,651	165,422
Economic environment	433,436	-	-	-	-	-	-	-	-	-
Parks and recreation	839,514	810,040	785,034	794,088	898,744	955,410	931,377	913,356	950,705	915,789
Interest on long-term debt	133,574	112,647	80,112	63,666	10,566	-	-	84,976	75,688	-
Total governmental activities expenses	5,449,243	5,146,252	4,854,109	4,849,794	5,557,754	5,681,417	6,295,074	28,541,679	11,663,295	6,630,929
Business-type activities										
Water	3,105,426	3,002,667	2,992,779	2,790,369	2,737,642	3,004,377	2,963,238	2,781,352	3,015,070	2,939,575
Sewer	4,197,623	4,316,635	4,173,902	4,096,799	4,239,521	4,283,224	4,253,742	3,754,436	3,333,376	3,593,327
Solid waste	496,297	578,697	547,459	530,268	546,473	742,402	780,563	368,672	547,567	577,335
Total business-type activities expenses	7,799,346	7,897,999	7,714,140	7,417,436	7,523,636	8,030,003	7,997,543	6,904,460	6,896,013	7,110,237
Total primary government expenses	\$ 13,248,589	\$ 13,044,251	\$ 12,568,249	\$ 12,267,230	\$ 13,081,390	\$ 13,711,420	\$ 14,292,617	\$ 35,446,139	\$ 18,559,308	\$ 13,741,166
Program Revenues										
Governmental activities										
Charges for services										
General government	\$ 182,801	\$ 179,349	\$ 163,791	\$ 214,496	\$ 216,529	\$ 230,586	\$ 298,681	\$ 405,449	\$ 577,894	\$ 316,814
Public safety	99,344	104,311	109,527	115,003	120,753	126,791	151,481	150,832	176,380	191,267
Highways and streets	-	5,866	32,263	2,933	-	55,796	-	-	-	-
Parks and recreation	36,676	43,511	58,652	63,311	58,671	52,772	58,529	48,635	25,843	31,598
Operating grants and contributions	434,915	3,936	39,644	4,698	2,526	2,215	62,816	9,558,471	9,985,249	5,356,648
Capital grants and contributions	235,093	53,902	256,459	494,234	364,760	570,294	383,852	554,705	3,103,314	1,381,952
Total governmental activities program revenues	988,829	390,875	660,336	894,675	763,239	1,038,454	955,359	10,718,092	13,868,680	7,278,279
Business-type activities										
Charges for services										
Water	2,250,585	2,278,329	2,374,145	2,588,891	2,632,553	2,706,394	2,879,805	2,264,549	3,126,995	3,422,878
Sewer	3,795,533	4,650,125	4,297,429	4,644,391	4,902,249	4,259,595	4,405,123	3,602,043	5,049,070	5,115,400
Solid waste	555,626	559,394	573,013	577,125	583,323	582,989	594,402	430,315	671,043	741,194
Operating grants and contributions	-	-	-	-	-	-	-	-	1,124,902	-
Capital grants and contributions	314,961	1,426,988	121,718	95,209	273,648	160,876				
Total business-type activities program revenues	6,916,705	8,914,836	7,366,305	7,905,616	8,391,773	7,709,854	7,879,330	6,296,907	9,972,010	9,279,472
Total primary government program revenues	\$ 7,905,534	\$ 9,305,711	\$ 8,026,641	\$ 8,800,291	\$ 9,155,012	\$ 8,748,308	\$ 8,834,689	\$ 17,014,999	\$ 23,840,690	\$ 16,557,751

(Continued)

### **CHANGES IN NET POSITION** LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Net (Expenses) Revenues										
Governmental activities	\$ (4,460,414)	\$ (4,755,377)	\$ (4,193,773)	\$ (3,955,119)	\$ (4,794,515)	\$ (4,642,963)	\$ (5,339,715)	\$ (17,823,587)	\$ 2,205,385	\$ 647,350
Business-type activities	(882,641)	1,016,837	(347,835)	488,180	868,137	(320,149)	(118,213)	(607,553)	3,075,997	2,169,235
Total primary government net expense	\$ (5,343,055)	\$ (3,738,540)	\$ (4,541,608)	\$ (3,466,939)	\$ (3,926,378)	\$ (4,963,112)	\$ (5,457,928)	\$ (18,431,140)	\$ 5,281,382	\$ 2,816,585
General Revenues and Other Changes in Net Position										
Governmental activities										
Taxes										
Utility	\$ 1,482,510	\$ 1,526,782	\$ 1,622,733	\$ 1,667,930	\$ 1,770,372	\$ 1,720,162	\$ 1,757,329	\$ 1,332,843	\$ 1,571,982	\$ 1,646,348
Ad valorem	1,133,056	1,091,376	1,022,354	1,009,731	1,030,844	1,060,933	1,075,947	1,013,346	1,108,348	1,332,437
Franchise taxes**	730,848	706,002	-	868,381	962,424	846,173	876,449	677,902	753,603	795,528
Business license tax*	22,653	20,864	29,932	15,717	17,545	19,545	19,790	16,402	17,598	15,433
Local option gas tax	205,119	257,743	238,607	220,970	255,955	218,811	221,307	224,743	216,747	240,704
Half cent sales tax	1,049,275	1,111,477	1,162,322	1,253,645	1,343,815	2,280,978	2,886,856	3,184,211	2,988,120	3,505,533
Intergovernmental	541,797	562,553	584,089	657,994	663,607	731,251	796,552	846,749	771,014	890,240
Total taxes	5,165,258	5,276,797	4,660,037	5,694,368	6,044,562	6,877,852	7,634,230	7,296,196	7,427,412	8,426,223
Miscellaneous revenues	63,227	81,728	28,806	42,861	40,037	(16,736)	-	-	-	_
Interest earnings	4,872	4,180	4,084	-,	4,557	5,778	72,182	121,363	60,004	3,429
Special Item	-,	575,000	-	_	-	-,	,		-	-,
Gain on sale of assets	_	-	_	_	_	_	_	_	_	78,918
Transfers	_	_	_	(868,392)	_	_	(664,709)	(8,065)	(145,848)	(29,816)
Total governmental activities	5,233,357	5,937,705	4,692,927	4,868,837	6,089,156	6,866,894	7,041,703	7,409,494	7,341,568	8,478,754
. otal gorommonial doubles	0,200,00.	0,001,100	.,002,02.	1,000,001	0,000,100	0,000,001	7,011,100	1,100,101	.,0,000	5, 5,. 5 .
Business-type activities										
Interest earnings	91,661	130,178	48,840	93,904	57,213	52,673	138,937	162,326	74,198	5,703
Miscellaneous revenues	548,179	23,927	11,652	11,353	33,580	605,446	553,759	-	-	-
Gain on sale of assets	-	-	-	-	-	-	-	-	-	44,500
Transfers	-	-	-	868,392	-	-	664,709	8,065	145,848	29,816
Franchise taxes	-	-	813,761	-	-	-	-	-	-	-
Total business-type activities	639,840	154,105	874,253	973,649	90,793	658,119	1,357,405	170,391	220,046	80,019
Total primary government	\$ 5,873,197	\$ 6,091,810	\$ 5,567,180	\$ 5,842,486	\$ 6,179,949	\$ 7,525,013	\$ 8,399,108	\$ 7,579,885	\$ 7,561,614	\$ 8,558,773
Change in Net Position										
Governmental activities	\$ 772.943	\$ 1.182.328	\$ 499.154	\$ 913.718	\$ 1,294,641	\$ 2,223,931	\$ 1.701.988	\$ (10,414,093)	\$ 9.546.953	\$ 9.126.104
Business-type activities	(242,801)	1,170,942	526,418	1,461,829	958,930	337,970	1,239,192	(437,162)	3,296,043	2,249,254
Total primary government	\$ 530,142	\$ 2,353,270	\$ 1,025,572	\$ 2,375,547	\$ 2,253,571	\$ 2,561,901	\$ 2,941,180	\$ (10,851,255)	\$ 12,842,996	\$ 11,375,358
. Stat pary government	Ψ 000,142	Ţ 2,000,210	¥ 1,020,012	¥ 2,010,041	Ţ 2,200,011	<del>+</del> 2,001,001	÷ 2,0+1,100	<del>+ (10,001,200)</del>	Ţ 12,0-12,000	¥ 11,010,000

Formerly included in General Government Program Revenues as Occupational Licenses.
 Recorded in Business-type activities in fiscal year 2014.
 Cleanup costs associated with Hurricane Michael

# PROGRAM REVENUES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

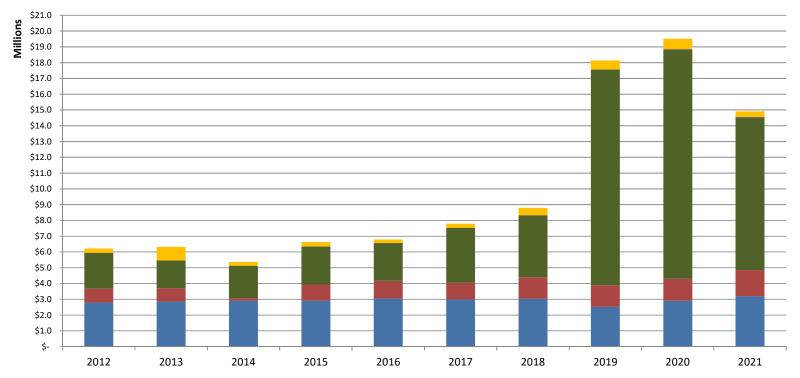
	Fiscal Year Ended													
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021				
Function/Program														
Governmental activities														
General government	\$ 182,801	\$ 179,349	\$ 163,791	\$ 214,496	\$ 216,529	\$ 230,586	\$ 298,681	\$ 405,449	\$ 577,894	\$ 316,814				
Public safety	99,344	104,311	109,527	115,003	120,753	126,791	151,481	150,832	176,380	191,267				
Highways and streets	-	5,866	32,263	2,933	-	55,796	-	-	-	-				
Parks and recreation	36,676	43,511	58,652	63,311	58,671	52,772	58,529	48,635	25,843	31,598				
Grants and contributions	670,008	57,838	296,103	498,932	367,286	572,509	446,668	10,113,176	13,088,563	6,738,600				
Subtotal governmental activities	988,829	390,875 660,336		894,675	763,239	1,038,454	955,359	10,718,092	13,868,680	7,278,279				
Business-type activities														
Water	2,250,585	2,278,329	2,374,145	2,588,891	2,632,553	2,706,394	2,879,805	2,264,549	3,126,995	3,422,878				
Sewer	3,795,533	4,650,125	4,297,429	4,644,391	4,902,249	4,259,595	4,405,123	3,602,043	5,049,070	5,115,400				
Solid waste	555,626	559,394	573,013	577,125	583,323	582,989	594,402	430,315	671,043	741,194				
Grants and contributions	314,961	1,426,988	121,718	95,209	273,648	160,876	-	· -	1,124,902	-				
Subtotal business-type activities	6,916,705	8,914,836	7,366,305	7,905,616	8,391,773	7,709,854	7,879,330	6,296,907	9,972,010	9,279,472				
Total primary government	\$ 7,905,534	\$ 9,305,711	\$ 8,026,641	\$ 8,800,291	\$ 9,155,012	\$ 8,748,308	\$ 8,834,689	\$ 17,014,999	\$ 23,840,690	\$ 16,557,751				

### FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

	Fiscal Year Ended													
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021				
General Fund														
Nonspendable	\$ 139,541	\$ 171,564	\$ 63,869	\$ 145,453	\$ 42,394	\$ 45,546	\$ 111,981	\$ 138,126	\$ 135,033	\$ 144,663				
Restricted	159,130	177,027	238,636	231,680	155,403	211,839	598,440	1,105,533	1,625,809	2,300,753				
Committed	90,425	169,601	247,405	334,038	421,213	440,377	542,222	620,800	43,785	97,558				
Assigned	645,528	-	488,289	894,219	4,913	-	-	-	-	-				
Unassigned	2,061,864	2,480,090	2,542,487	2,229,489	2,984,864	3,421,160	4,028,323	737,313	516,659	5,585,906				
Total General Fund	3,096,488	2,998,282	3,580,686	3,834,879	3,608,787	4,118,922	5,280,966	2,601,772	2,321,286	8,128,880				
Community Redevelopment Fund														
Restricted	91,700	106,552	116,883	104,952	109,186	29,528	77,202	165,438	163,076	197,173				
Capital Improvements Fund														
Restricted														
Infrastructure	-	-	-	-	-	-	1,567,518	2,807,905	3,522,138	4,599,401				
Assigned														
Infrastructure	-	-	-	-	-	820,824	-	-	-	-				
Unassigned		(4,846)												
Total Capital Improvements Fund		(4,846)				820,824	1,567,518	2,807,905	3,522,138	4,599,401				
TOTAL GOVERNMENTAL FUNDS	\$ 3,188,188	\$ 3,099,988	\$ 3,697,569	\$ 3,939,831	\$ 3,717,973	\$ 4,969,274	\$ 6,925,686	\$ 5,575,115	\$ 6,006,500	\$ 12,925,454				

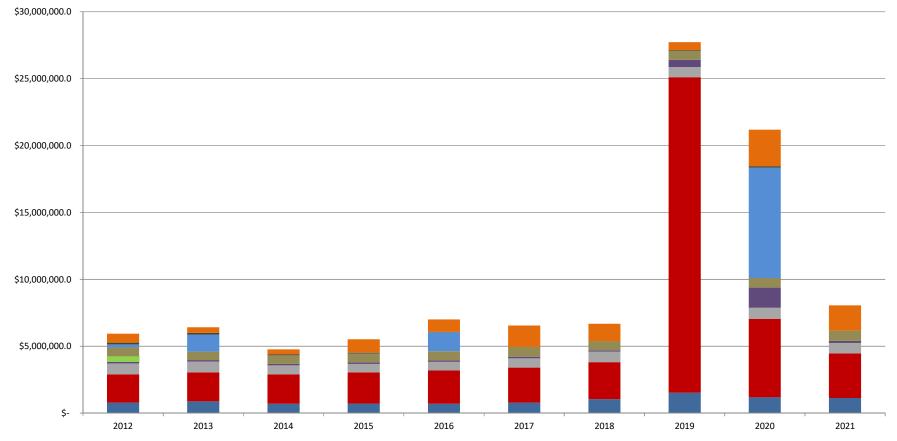
# FUND REVENUES BY SOURCE – GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

FYE Sept. 30	Taxes	Licenses, Fees and Permits		Inter- Governmental		Fines and Forfeitures		Debt Service		arges for es and Misc.	Total
2012	\$ 2,803,195	\$	867,583	\$	2,283,722	\$	1,842	\$	-	\$ 270,234	\$ 6,226,576
2013	2,863,785		848,470		1,749,675		3,672		-	862,978	6,328,580
2014	2,917,353		168,781		2,042,379		2,685		-	238,356	5,369,554
2015	2,922,752		1,026,247		2,400,679		4,182		-	278,056	6,631,916
2016	3,063,451		1,118,596		2,387,073		3,611		-	217,993	6,790,724
2017	2,996,609		1,061,444		3,470,168		8,974		-	262,964	7,800,160
2018	3,041,979		1,354,990		3,914,042		18,351		-	467,833	8,797,195
2019	2,523,154		1,365,087		13,672,286		11,045		-	564,079	18,135,651
2020	2,914,675		1,391,660		14,519,148		29,604		-	661,356	19,516,443
2021	3,201,446		1,655,505		9,676,946		37,152		-	347,265	14,918,314



## FUND EXPENDITURES BY FUNCTION - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

FYE Sept. 30	General vernment	Pι	ublic Safety		Highways and Streets		and Streets		• ,		intenance	Economic Environment		Parks and Recreation		ebt Service Principal					Total
2012	\$ 788,349	\$	2,116,358	\$	816,712	\$	104,011	\$	433,436	\$	652,697	\$ 230,449	\$	132,589	\$	666,753	\$ 5,941,354				
2013	886,316		2,162,630		815,883		104,616		-		626,215	1,289,757		120,443		410,920	6,416,780				
2014	703,622		2,197,380		669,377		116,700		-		605,121	25,000		66,184		388,589	4,771,973				
2015	710,286		2,339,883		632,812		112,492		-		637,199	26,000		63,757		998,821	5,521,250				
2016	704,522		2,480,031		656,321		112,871		-		665,870	1,431,692		15,543		935,155	7,002,005				
2017	786,515		2,615,343		702,827		110,707		-		733,318	-		_		1,600,147	6,548,857				
2018	1,047,914		2,762,055		789,215		92,025		-		701,550	-		-		1,287,453	6,680,212				
2019	1,526,135		23,578,400		760,232		549,887		-		655,120	-		57,253		601,130	27,728,157				
2020	1,178,063		5,879,689		825,780		1,505,918		-		715,132	8,250,000		103,411		2,731,217	21,189,210				
2021	1,136,106		3,334,891		772,711		159,595		-		761,365	-		-		1,886,701	8,051,369				



## OTHER FINANCING SOURCES (USES) AND NET CHANGE IN FUND BALANCE – GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

	Fiscal Year Ended									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Revenues over (under) expenditures	\$ 285,222	\$ (88,200)	\$ 597,581	\$ 1,110,654	\$ (152,610)	\$ 1,251,301	\$ 2,117,030	\$ (9,592,506)	\$ (1,672,767)	\$ 6,866,945
Other financing sources (uses)										
Proceeds from the issuance of debt	-	-	-	-	-	-	-	8,250,000	2,250,000	-
Transfers in	375,516	1,495,964	108,604	112,794	1,524,924	1,009,045	10,698	200,000	696,213	72,328
Transfer out to Capital Projects Fund	-	-	(17,420)	(23,038)	(77,689)	(913,002)	(10,698)	(200,000)	(696,213)	(72,328)
Transfer out to CRA	-	-	-	-	-	(96,043)	-	-	-	-
Transfer out to Debt Service Fund	(375,516)	(1,495,964)	(91,184)	(89,757)	(1,447,235)		-	-	-	-
Transfer out to Enterprise Funds	-	-	-	(868,391)	-	-	(220,000)	(8,065)	(145,848)	(29,816)
Proceeds from the sale of capital assets			<u> </u>							81,825
Total other financing sources (uses)				(868,392)			(220,000)	8,241,935	2,104,152	52,009
Net change in fund balances	\$ 285,222	\$ (88,200)	\$ 597,581	\$ 242,262	\$ (152,610)	\$ 1,251,301	\$ 1,897,030	\$ (1,350,571)	\$ 431,385	\$ 6,918,954
Debt service amounts included in expenditures										
Principal .	\$ 230,449	\$ 1,289,757	\$ 25,000	\$ 26,000	\$ 1,431,692	\$ -	\$ -	\$ -	\$ 8,250,000	\$ -
Interest	132,589	120,443	66,184	63,757	15,543			57,253	103,411	
	\$ 363,038	\$ 1,410,200	\$ 91,184	\$ 89,757	\$ 1,447,235	\$ -	\$ -	\$ 57,253	\$ 8,353,411	\$ -
	Ψ 000,000	(see note)	Ψ 31,104	Ψ 03,101	(see note)	Ψ	Ψ	Ψ 37,200	ψ 0,000,411	Ψ
Debt service as a percent of noncapital expenditures	6.9%	23.5%	2.0%	2.0%	23.9%	0.0%	0.0%	0.2%	45.3%	0.0%

Notes: In fiscal year 2009, the City refinanced a \$2,000,000 bond anticipation note with a long-term bond payable to USDA.

In fiscal year 2013, the City made an early payoff of 2 notes payable and a \$427,695 early principal reduction in another.

In fiscal year 2016, the City made an early payoff on a bond.

### TAX REVENUES BY SOURCE - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

		Fiscal Year Ended									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	
Utility Tax	\$ 1,482,510	\$ 1,526,782	\$ 1,622,733	\$ 1,667,930	\$ 1,770,372	\$ 1,720,162	\$ 1,757,329	\$ 1,332,843	\$ 1,571,982	\$ 1,646,348	
Ad Valorem Tax	1,133,056	1,091,376	1,052,286	1,035,298	1,030,844	1,060,933	1,075,947	1,013,346	1,108,348	1,332,437	
Franchise Tax*	730,848	706,002	-	868,381	962,424	846,173	876,449	677,902	753,603	795,528	
Business License Tax**	22,653	20,864	18,250	15,718	17,545	19,545	19,790	16,402	17,598	15,433	
Local Option Gas Tax	205,119	257,743	238,607	220,970	255,955	218,811	221,307	203,308	216,747	240,704	
1/2 Cent Sales Tax	1,049,275	1,111,477	1,162,322	1,253,645	1,343,815	2,280,978	2,886,856	3,205,646	2,988,120	3,505,533	
Intergovernmental	541,797	562,553	584,089	632,427	663,607	731,251	796,552	846,749	771,014	890,240	
Total Tax Revenues	\$ 5,165,258	\$ 5,276,797	\$ 4,678,287	\$ 5,694,369	\$ 6,044,562	\$ 6,877,852	\$ 7,634,230	\$ 7,296,196	\$ 7,427,412	\$ 8,426,223	

Note: For consistency and comparison purposes, prior year revenues have been reclassified to the program activity classifications used in presenting the current year's revenues.

<sup>\*</sup>Recorded as Enterprise Fund revenue in fiscal year 2014.

# ASSESSED VALUE AND TAXABLE VALUE OF PROPERTY LAST TEN FISCAL YEARS

(In Thousands)

			Asse	ssed Value								
Fiscal Year Ended September 30	<u>F</u>	Real Property		Personal Property		Total Property		Less Tax-Exempt Property		Net Taxable Value	Total Direct Tax Rate	Taxable Assessed Value as % of Tax Rate
2012	\$	680,357	\$	20,765	\$	701,122	\$	(199,391)	\$	501,731	2.25	71.56%
2013		664,687		19,248		683,935		(199,458)		484,477	2.25	70.84%
2014		652,278		20,909		673,187		(198,500)		474,687	2.25	70.51%
2015		643,625		20,464		664,089		(194,893)		469,196	2.25	70.65%
2016		643,902		21,626		665,528		(194,015)		471,513	2.25	70.85%
2017		683,436		20,572		704,008		(194,506)		509,502	2.25	72.37%
2018		690,841		19,563		710,404		(194,364)		516,040	2.25	72.64%
2019		691,614		20,059		711,673		(193,548)		518,125	1.99	72.80%
2020		588,174		18,125		606,299		(178,500)		427,799	2.75	70.56%
2021		672,272		20,415		692,687		(183,047)		509,640	2.75	73.57%

Source: Bay County Property Appraiser.

# DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS (In Thousands)

	Direct Rate			Indirect Rate		
Fiscal Year	City of Callaway	Bay County	Bay County Mosquito Control	Bay County School Districts	NW FL Water Management District	Total Overlapping Rates
2021	2.7500	4.4362	0.2000	5.9680	0.0311	10.6353
2020	2.7500	4.4362	0.2000	5.9476	0.0327	10.6165
2019	1.9900	4.4362	0.2000	6.1220	0.0338	10.7920
2018	2.2500	4.4362	0.2000	6.3410	0.0353	11.0125
2017	2.2500	4.4362	0.2000	6.3410	0.0378	11.0150
2016	2.2500	4.6500	0.2000	6.9070	0.0378	11.7948
2015	2.2500	4.6500	0.2000	6.8890	0.0390	11.7780
2014	2.2500	4.6500	0.1525	6.7610	0.0400	11.6035
2013	2.2500	3.6500	0.1525	6.8580	0.0400	10.7005
2012	2.2500	3.6500	0.1525	7.1180	0.0400	10.9605

Source: Bay County Tax Collector.

# PRINCIPAL TAXPAYERS CURRENT AND NINE YEARS AGO (In Thousands)

	Fiscal Year 2021			)21	Fiscal Year 2012					
<u>Taxpayer</u>	1	Taxable Value	Rank	% of Total Taxable Value		Taxable Value	Rank	% of Total Taxable Value		
Wal-Mart Stores East, LP	\$	6,507	1	1.15%	\$	9,666	2	1.98%		
US Metropolitan Land Development, LLC		5,284	2	0.93%						
Pine Terrace Investors		4,825	3	0.85%						
Crews, Donna L / Bay Front Dev. Co.		4,771	4	0.84%						
D.R. Horton, Inc. / Bridge Harbor		4,545	5	0.80%		11,197	1	2.29%		
Shree Ramkabir-Jam Hotel-Satnam Hotel		4,438	6	0.78%						
James Feltman - Jim Feltman Homes		3,827	7	0.67%						
FARR II, LLC		3,749	8	0.66%						
Head Panama Fla Tyndall, LLC.		3,561	9	0.63%						
BSREP II WS Hotel Mezz A LLC.		3,387	10	0.60%						
Avenue 12 Holdings, LP						4,770	3	0.98%		
Shri Ganesh Enterpirses, Inc.						3,298	4	0.67%		
TriTex Real Estate Advisors						3,119	5	0.64%		
AGBL Panama City Owner, LLC						3,109	6	0.64%		
PCB East Bay						2,856	7	0.58%		
P & N Callaway, LLC						2,777	8	0.57%		
Regions Bank						2,773	9	0.57%		
East Bay Development Co of FL						2,305	10	0.47%		
Total of Top Ten Taxpayers	\$	44,894		7.91%	\$	45,870		9.38%		
Total Taxable Value	\$	567,844			\$	488,880				

Source: Bay County Property Appraiser.

# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

		Tow	es Levied for			Collected within the Fiscal Year of the Levy**				Total Collections to E		
City's Fiscal Year	Tax Year	Fi	the iscal Year*	Adjı	ustments	Total Adjusted Levy	Amount	% of Original Levy		ections in bsequent Years	Amount	% of Original Levy
2012	2011	\$	1,129,691	\$	2,094	\$ 1,131,785	\$ 1,088,270	96%	\$	2,278	\$ 1,090,548	96%
2013	2012		1,099,906		(9,907)	1,089,999	1,053,971	96%		2,422	1,056,393	96%
2014	2013		1,069,775		(1,789)	1,067,986	1,033,239	97%		4,747	1,037,986	97%
2015	2014		1,063,948		(8,389)	1,055,559	1,015,600	95%		2,534	1,018,134	96%
2016	2015		1,061,152		(374)	1,060,778	1,017,553	96%		2,025	1,019,578	96%
2017	2016		1,073,670		(747)	1,072,923	1,032,533	96%		5,558	1,038,091	97%
2018	2017		1,079,794		_	1,079,794	1,041,954	96%		1,595	1,043,549	97%
2019	2018		980,385		(61)	980,324	948,712	97%		454	949,166	97%
2020	2019		1,148,717		(125)	1,148,592	1,105,293	96%		3,056	1,108,349	96%
2021	2020		1,340,480		(125)	1,340,355	1,297,866	97%		1,094	1,298,960	97%

Source: Bay County Tax Collector's Office.

<sup>\*</sup> Property taxes become due and payable on November 1 of each year. A 4% discount is allowed if the taxes are paid in November with the discount declining each month thereafter. Accordingly, all taxes collected will not be 100% of the amount levied.

<sup>\*\*</sup> Taxes become delinquent April 1 each year and tax certificates for the full amount of any unpaid taxes must be sold no later than June 1 of each year. Proceeds of

## REVENUE CAPACITY INFORMATION FOR THE WATER FUND LAST TEN FISCAL YEARS

					Fiscal Ye	ar Ended				
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Charges for services										
Water charges	\$ 2,150,041	\$ 2,193,026	\$ 2,286,867	\$ 2,428,557	\$ 2,409,950	\$ 2,511,621	\$ 2,478,653	\$ 1,846,130	\$ 2,640,674	\$ 2,776,810
Connection, reset and reactivation fees	28,851	23,906	34,210	17,590	71,700	61,725	73,391	64,400	97,685	96,410
Late fees	47,774	45,814	45,438	102,154	96,775	52,151	51,151	24,974	55,211	68,328
Tap fees	680	700	560	2,235	3,330	2,067	3,249	3,195	2,020	6,030
Other utility income	18,614	4,831	3,611	40,137	50,895	78,830	107,576	110,704	172,836	178,282
Miscellaneous income	4,624	10,052	3,458	(1,782)	493					
Total charges for services	\$ 2,250,584	\$ 2,278,329	\$ 2,374,144	\$ 2,588,891	\$ 2,633,143	\$ 2,706,393	\$ 2,714,019	\$ 2,049,403	\$ 2,968,426	\$ 3,125,860
Average number of meters per month	7,930	8,077	9,276	9,830	9,966	8,473	8,362	7,803	8,675	8,794
Total annual number of gallons billed (in thousands)	409,319	391,721	438,174	448,897	481,080	437,550	433,999	574,601	417,003	401,710
Monthly average of gallons per account	4,301	4,042	3,936	3,806	4,023	4,303	4,325	6,137	4,006	3,807
Service billing rates in effect as of September Inside Ctiy limits	30									
Base rate charge Usage fee per 1,000 gallons Outside City limits	\$ 10.82 3.63	\$ 11.09 3.72	\$ 11.37 3.81	\$ 11.37 3.87	\$ 11.37 4.87	\$ 11.37 4.87				
Base rate charge Usage fee per 1,000 gallons	13.52 4.54	13.86 4.65	14.21 4.76	14.21 4.84	14.21 4.84	14.21 4.84	14.21 4.84	14.21 4.84	14.21 6.09	14.21 6.09

## REVENUE CAPACITY INFORMATION FOR THE SEWER FUND LAST TEN FISCAL YEARS

	Fiscal Year Ended										
•	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	
Charges for services											
Sewer charges	\$ 3,690,034	\$ 3,856,602	\$ 4,039,891	\$ 4,070,146	\$ 4,112,714	\$ 4,154,950	\$ 3,964,167	\$ 2,728,330	\$ 3,871,027	\$ 4,135,539	
Connection, reset and reactivation fees	20,303	20,097	19,029	20,392	19,600	17,064	17,159	18,928	21,000	22,226	
Late fees	80,888	78,518	81,024	88,305	82,859	85,749	80,166	38,109	75,707	98,769	
Tap fees	400	1,240	200	2,393	2,998	1,200	3,960	2,620	1,540	2,550	
Miscellaneous income	3,908	5,499	2,965	401	1,128	632	632	1,707	8,229	10,825	
Total charges for services	\$ 3,795,533	\$ 3,961,956	\$ 4,143,109	\$ 4,181,637	\$ 4,219,299	\$ 4,259,595	\$ 4,066,084	\$ 2,789,694	\$ 3,977,503	\$ 4,269,909	
· · · · · · · · · · · · · · · · · · ·											
Average number of meters per month	6,451	6,546	7,517	7,917	7,984	6,753	6,728	6,312	7,131	7,248	
Total annual number of gallons billed (in thousands)	345,258	354,608	376,741	388,088	419,850	384,229	380,360	468,880	394,939	326,132	
Monthly average of gallons per account	4,460	4,514	4,177	4,085	4,382	4,741	4,711	6,190	4,615	3,750	
	.,										
Service billing rates in effect as of September 30 Inside Ctiy limits Base rate charge Usage fee per 1,000 gallons	31.11 3.78	\$ 31.89 3.87	\$ 32.69 3.97	\$ 32.69 3.97	\$ 32.69 3.97	\$ 30.69 3.97	\$ 30.69 3.97	\$ 30.69 3.97	\$ 30.69 4.97	\$ 30.69 4.97	
Outside City limits Base rate charge Usage fee per 1,000 gallons	38.89 4.73	39.86 4.84	40.86 4.96	40.86 4.96	40.86 4.96	38.36 4.96	38.36 4.96	38.36 4.96	38.36 6.21	38.36 6.21	

# RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	Gov	ernmental Acti	vities	Busir	ness-Type Activ	vities		* % of	
Fiscal	Revenue	Capital		Revenue	Capital	Note	<b>Total Primary</b>	Personal	*Per
Year	Bonds	Leases	Note Payable	Bonds	Leases	Payable	Government	Income	<u>Capita</u>
2012	\$ 2,487,003	\$ -	\$ 285,446	\$ 27,889,027	\$ -	\$ 5,247,666	\$ 35,909,142	0.57%	\$ 2,478
2013	1,482,692	-	-	27,680,006	-	4,501,237	33,663,935	0.51%	2,325
2014	1,457,692	-	-	21,757,224	-	8,859,095	32,074,011	0.50%	2,200
2015	1,431,692	-	-	21,168,722	-	7,714,630	30,315,044	0.46%	2,065
2016	-	-	-	16,263,909	-	6,535,720	22,799,629	0.33%	1,459
2017	-	-	-	16,943,047	-	5,321,725	22,264,772	0.32%	1,415
2018	-	-	-	16,831,603	-	4,071,484	20,903,087	0.30%	1,318
2019	-	-	8,250,000	16,720,159	-	3,229,000	28,199,159	0.41%	2,135
2020	-	-	2,225,000	16,611,281	-	2,811,000	21,647,281	0.31%	1,476
2021	-	-	_	15,855,846	-	2,811,000	18,666,846	0.27%	1,248

<sup>\*</sup> See Demographic and Economic Statistics for personal income and population data. These ratios are calculated using the most recent personal income and population data available, furnished by the U.S. Census Bureau and the Bureau of Economic Analysis. Additional demographic information can be found later in this section.

### RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year	Rev	renue Bonds	Population Estimate*	Per Capita		
2012	\$	2,487,003	14,493	\$	171.60	
2013		1,482,692	14,484		102.37	
2014		1,457,692	14,332		101.71	
2015		1,431,692	14,681		97.52	
2016		-	15,625		-	
2017		-	15,737		-	
2018		-	15,855		-	
2019		-	13,211		-	
2020		-	14,662		-	
2021		-	14,958		-	

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements. General Fund revenue bonds were paid off in 2016.

<sup>\*</sup>Source: Bureau of Economic and Business Research, University of Florida, Florida Estimates of Population.

# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

		Special Cap.				Rever	rvice					
Fiscal Year	Operating Revenue <sup>(1)</sup>	Less Operating Expenses <sup>(2)</sup>	E)	ctar Cap. ktension Fees <sup>(3)</sup>		lable Pledged venue (Net)	F	Principal	lı	nterest <sup>(4)</sup>	Total Bond Debt. Service	Coverage
2012	N/A	N/A	\$	32,313	\$	32,313	\$	319,000	\$	1,112,092	\$ 1,431,092	2%
2013	N/A	N/A		753,998		753,998		471,000		1,115,199	1,586,199	48%
2014	N/A	N/A		45,551		45,551		493,000		1,094,754	1,587,754	3%
2015	N/A	N/A		-		-		515,000		1,071,090	1,586,090	0%
2016	N/A	N/A		-		-		73,500		429,371	502,871	0%
2017	N/A	N/A		-		-		73,500		672,834	746,334	0%
2018	N/A	N/A		-		-		73,500		669,071	742,571	0%
2019	N/A	N/A		-		-		73,500		662,443	735,943	0%
2020	N/A	N/A		-		-		73,500		660,652	734,152	0%
2021	N/A	N/A		-		-		717,487		657,807	1,375,294	0%

Notes: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> Operating Revenue for 2007 and prior does not include Impact Fee revenue which is not available for debt service.

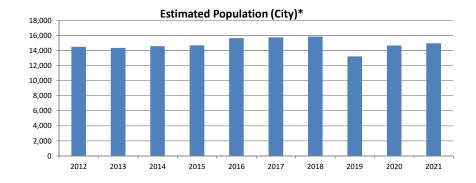
<sup>&</sup>lt;sup>(2)</sup> Operating Expenses for 2007 and prior include all water and sewer fund operating expenses except depreciation.

<sup>(3)</sup> Special Capital Extension Fees are the pledged revenue source for the revenue bonds issued in 2008. No Special Capital Extension Fees were collected in fiscal year 2008, 2009 and 2015. The City has covenanted to budget and appropriate non-ad valorem revenues in amounts sufficient to cure any such shortfall.

<sup>(4)</sup> Interest amount is shown prior to adjustment for capitalized interest and premium amortization.

## DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Estimated Population (City)*	Estimated Population (County)*	Personal Income (County) (in thousands)**	Per Capita Income (County)**	Unemployment Rates (Bay County)***
2012	14,484	171,903	6,429,988	37,437	8.0%
2013	14,332	169,866	6,521,655	37,346	6.8%
2014	14,581	170,781	6,929,572	38,882	5.9%
2015	14,681	173,310	7,342,644	40,526	5.0%
2016	15,625	176,016	7,562,586	41,327	4.8%
2017	15,737	178,820	7,796,975	42,476	4.1%
2018	15,855	181,199	8,010,201	44,207	4.0%
2019	13,211	167,283	7,982,208	45,690	3.9%
2020	14,662	174,410	8,841,889	50,696	4.3%
2021	14,958	178,282	N/A	N/A	3.4%

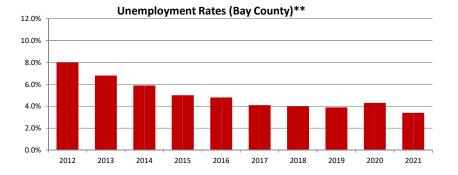


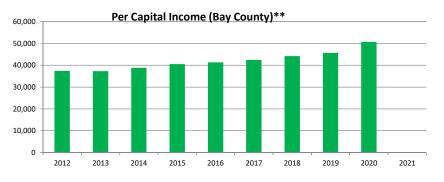


<sup>\*\*</sup> Source: Bureau of Economic and Business Research, University of Florida, Florida Estimates of Population. Prior year income data shown is the most current available.

#### N/A Information not yet available.

Note: Category 5 Hurricane Michael made landfall October 10, 2018.





<sup>\*\*</sup> Source: 2010 forward. Florida Legislature, Office of Ecomomic and Dempgraphic Research. Prior year income data shown is the most current available.

<sup>\*\*\*</sup> Source: Bureau of Labor Statistics.

### City of Callaway, Florida

### **Miscellaneous Statistical Data**

Date of Incorpora	ation:	Date Original Charter Adopted:	Date Present Chartered Adopted:						
November 18, 1	963	July 1, 1964	April 26, 1996						
Form of Government	Commissioner/City Manager with mayor elected every four ye commissioners elected for four year overlapping terms. At the first meeting following an election, the City Commission appoints on members as Mayor Pro Tem. The City Commission at its pleasure ap City Manager and a City Clerk.								
Location and Area	The City of Callaway is an urban community in Bay County east of City, in the Panhandle Region of Northwest Florida. Being situate northern shores of East Bay, this community is separated from the Mexico by East Bay and a peninsula occupied by Tyndall Air Force Ba other communities to the west of Callaway, Springfield and Parker, se from Panama City.  Comprised of an area of approximately twelve square miles, the Callaway is served by two major roadways: U.S. 98 on its western by								
Police Protection	The City is served by the Bay County Sheriff's Office by contractual agr A substation is located within the City for the benefit of its citizens.								
Fire Protection	firefighter Technicia	n with a paid staff of full-time ertified as Emergency Medical as also contracted to provide fire eas of Bay County.							
Total Households	5,397 (Source: U.S. Census Bureau, 2019 five year American C Survey)								
Elections	Registere	d Voters – 8,951 (Source: Bay Cou	nty Supervisor of Elections Office)						
Population	Total Population - 14,000 (U.S. Census Bureau, 2020 Census) Estimated population as of 4/1/20 – 14,662 (The Florida Legislature O Economic & Demographic Research)								

### City of Callaway, Florida

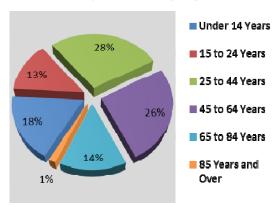
### **Miscellaneous Statistical Data**

Building Permits	Building permits for the City are issued by an Independent Contractor.
Water System	Water is purchased from Bay County Water System. The City maintains the distribution system.
Sewer System	Wastewater is treated by the Military Point Advanced Wastewater Treatment Facility – a joint venture owned and governed by Bay County, and the cities of Callaway, Parker and Springfield.
Solid Waste Services	The City provides weekly curbside pick-up for non-household trash. There are currently five companies which are permitted by the City to provide citizens with garbage service for their homes and businesses.
Recreational Parks and Facilities	Arts and Conference Center – Consists of a large auditorium/banquet room, a Commission Meeting Room, a general meeting room, and a full service catering kitchen.
	Callaway Community Center/Gore Park — Consists of 1 baseball field, 2 baseball/softball fields, 2 tennis courts, 1 basketball court, a clubhouse and public restrooms, a boat ramp with a boat dock, and a picnic area. Paved parking is provided.
	Callaway Recreational Complex – Consists of 2 t-ball fields, 2 baseball fields and 3 baseball/softball fields, a concession stand with a full service kitchen, bleachers, roadways, 2 batting cages, 3 soccer fields, 1 soccer/football field and a stocked fishing pond.
	Patterson Park - Consists of large waterfront picnic area with a pathway looping through the park.
	Collinfurst Square Park - Consists of walking track around a pond and three covered picnic tables.
	Veterans Park — Pet friendly park that offers exercise/playground facilities for different age groups, including a walking track, picnic pavilion and observation pier overlooking a creek.
	Brittany Woods Park - Consists of approximately 4 acres of land including a walking track.

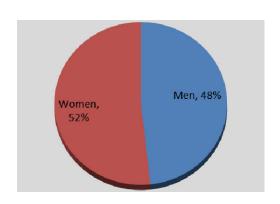
### City of Callaway, Florida

### **Miscellaneous Statistical Data**

### Total Population by Age

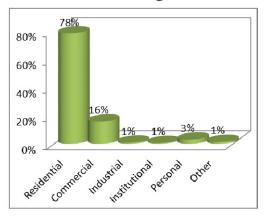


### **Total Population by Gender**



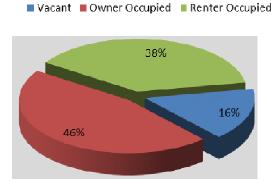
Source: U.S. Census - 2018 American Community Survey 5-Year Estimates

# Callaway Real Property Categories



Source: Florida Department of Revenue

### Callaway Residential Housing Units



Source: U.S. Census - 2018 American Community Survey 5-Year Estimates

# PRINCIPAL EMPLOYERS CURRENT AND NINE YEARS AGO

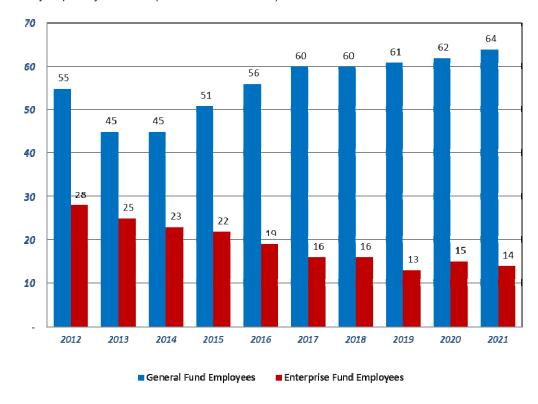
		2021		2012					
			% of Total			% of Total			
Taxpayer	Employees	Rank	Employment	Employees	Rank	Employment			
Walmart Super Center	270	1	15.13%	378	1	18.68%			
Emerald Shores Health Care	80	2	4.48%	98	2	4.84%			
City of Callaway	78	3	4.37%	75	4	3.71%			
McDonald's (Tyndall Pkwy)	56	4	3.14%	50	6	2.47%			
Grocery Outlet #7709	54	5	3.03%						
Sonic	53	6	2.97%	38	8	1.88%			
Rib Crib	50	7	2.80%						
BCL Civil Contractors, Inc.	44	8	2.47%	37	10	1.83%			
Chik Fil A	40	9	2.24%						
Po Folks	35	10	1.96%						
Cross Construction Services				94	3	4.64%			
Applebee's				59	5	2.92%			
Waste Management				40	7	1.98%			
Burger King				37	9	1.83%			
Total	760		42.60%	906		44.76%			
Total City Employment	1,784			2,024					

Source: As reported to City on Business License Tax Applications

## FULL-TIME EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

	Full-time Equivalent Employees as of September 30,													
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021				
Function/Program														
General Government	16	15	14	18	18	21	20	22	21	21				
Fire	15	13	12	13	16	16	16	13	15	16				
Streets	13	9	9	8	10	9	12	14	13	12				
Maintenance	3	3	3	3	3	3	3	3	3	3				
Parks and Recreation	8	5	7	9	9	11	9	9	10	12				
Water	12	10	8	8	7	5	6	5	7	6				
Sewer	11	10	10	9	8	7	7	5	5	4				
Solid Waste	5	5	5	5	4	4	3	3	3	4				
Total	83	70	68	73	75	76	76	74	77	78				

Source: Filled positions as of September 30 of each year per City's records. (Includes elected officials)



## OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

										Fiscal Ye	ar Er	nded								
Function/Program		2012		2013		2014		2015		2016		2017		2018		2019		2020		2021
General Government																				
Building Permits Issued (including New, Remodels and																				
Additions)		26		57		39		31		33		31		107		390		319		308
Business Licenses Issued		395		397		354		340		362		360		362		355		311		321
Police																				
Sworn Deputies		16		16		16		16		16		17		18		18		18		18
Calls for Service		12,662		10,737		12,914		13,588		13,491		15,699		14,562		15,838		12,309		14,598
Citations and Infractions		338		291		920		970		1,074		1,193		1,587		1,210		906		1,032
Arrests		940		785		2,257		848		891		970		878		843		785		821
Fire																				
Full-time Certified Firefighters		15		13		15		16		16		16		16		16		16		16
Firefighters also Certified as EMT or Paramedic		14		13		12		14		12		14		14		10		11		11
•						2,531				2,542		2,675		2,594		2,294				
Emergency Responses		1,700		2,069		2,531		2,564		2,542		2,675		2,594		2,294		2,234		2,795
Streets																				
Miles Resurfaced within the City		-		0.80		-		5.40		-		1.00		-		-		1.10		-
Parks and Recreation																				
Public Parks		6		6		6		6		6		6		6		6		6		6
Recreational (Sports) Facilities		2		2		2		2		2		2		2		2		2		2
Conference/Community Centers		2		2		2		2		2		2		2		2		2		2
Conference Center Admissions		11,278		13,757		13,706		9,257		11,325		8,555		7,180		7,818		2,124		5,112
Water																				
Average Number of Meters per Month		7,930		8,077		9,276		9,830		9,966		8,473		8,362		8,513		8,675		8,794
Total annual gallons billed (in Thousands)		409,319		391,721		438,174		448,897		481,080		437,550		433,999		574,601		417,003		401,710
Base Rate Charge*	\$	10.82	\$	11.09	\$	11.37	\$	11.37	\$	11.37	\$	11.37	\$	11.37	\$	11.37	\$	11.37	\$	11.37
Usage Fee per 1,000 Gallons*	\$	3.63	\$	3.72	\$	3.81	\$	3.87	\$	3.87	\$	3.87	\$	3.87	\$	3.87	\$	4.87	\$	4.87
Sewer																				
Average Number of Meters per Month		6,451		6,546		7,517		7,917		7,984		6,753		6,728		6,885		7,131		7,248
Total Annual Gallons Billed (in Thousands)		345,258		354,608		7,517 376,741		388,088		7,984 419,850		384,229		380,360		468,880		394,939		326,132
	•		•		•	,	•	,	•	,	•		•		•		•		•	
Base Rate Charge*	\$	31.11	\$	31.89	\$	32.69	\$	32.69	\$	32.69	\$	30.69	\$	30.69	\$	30.69	\$	30.69	\$	30.69
Usage Fee per 1,000 Gallons*	\$	3.78	\$	3.87	\$	3.97	\$	3.97	\$	3.97	\$	3.97	\$	3.97	\$	3.97	\$	4.97	\$	4.97
Solid Waste																				
Average Number of Customers per Month		5,929		5,926		5,427		5,503		5,568		5,705		5,747		5,145		5,404		5,811
Total Annual Tonnage (Hauled to Landfill and Grinder)		4,716		5,148		NA		4,022		10,078		15,598		17,885		195		8,831		8,041
Rate of Flat Monthly Fee*	\$	7.92	\$	7.92	\$	7.92	\$	7.92	\$	7.92	\$	7.92	\$	7.92	\$	9.42	\$	9.97	\$	9.97

Sources: Various City departments.

NA - Not Available

<sup>\*</sup> Fees are prorated during initial and final months of service. Rates shown are those in effect as of September 30 of each year for residential service within the City limits.

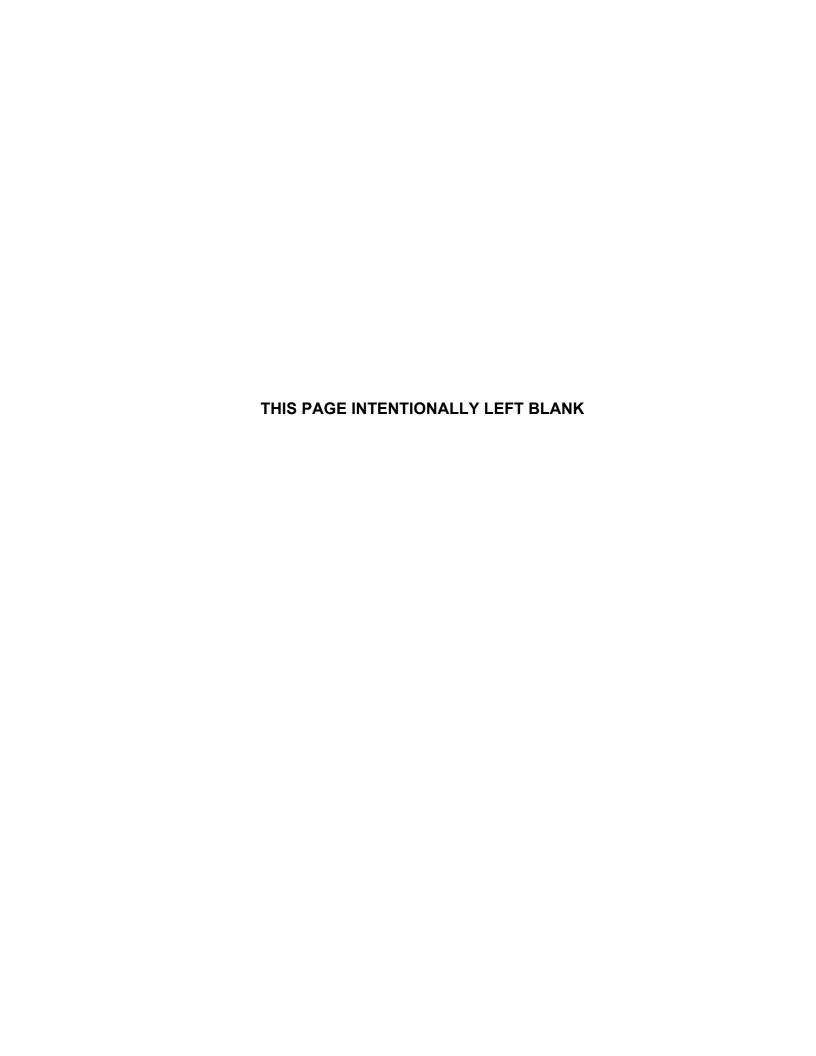
### CAPITAL ASSETS STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

	Fiscal Year Ended													
Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021				
General Government														
Administration Building (City Hall)	1	1	1	1	1	1	1	1	1	1				
Modular Office Building (Planning)	1	1	1	1	1	1	1	1	1	1				
Records Storage Building	1	1	1	1	1	1	1	1	1	1				
Laserfiche Records System	1	1	1	1	1	1	1	1	1	1				
Computer File Server	3	3	3	N/A										
Video Surveillance System	1	1	1	1	1	1	1	1	1	1				
Public Safety														
Fire Station with Crew Quarters and Equipment Bays	1	1	1	1	1	1	1	1	1	1				
Fire Engines	4	4	4	4	4	4	4	4	4	4				
Rescue Vehicle with Response Equipment	-	-	-	-	-	-	-	-	-	-				
Brush Truck	1	1	1	1	1	1	1	1	1	1				
Law Enforcement Sub-Station (office)	1	1	1	1	1	1	1	1	1	1				
Law Enforcement Patrol Units (equipped)*	16	16	16	NA										
Highways and Streets														
Street Miles	84.1	84.1	84.1	84.2	84.2	84.2	84.2	84.2	84.2	84.2				
Street Lights	73	73	73	60	65	65	65	65	65	65				
Traffic Signals	9	9	9	9	9	9	9	9	9	9				
Maintenance														
Shop Building	1	1	1	1	1	1	1	1	1	1				
Service Truck	1	1	1	1	1	1	1	1	1	1				
Fuel Inventory/Usage Tracking System	1	1	1	1	1	1	1	1	1	1				
Fuel Tanks (Above Ground)	2	2	2	2	2	2	2	2	2	2				
Parks and Recreation														
Public Parks	6	6	6	6	6	6	6	6	6	6				
Community/Conference Centers	2	2	2	2	2	2	2	2	2	2				
Boat Ramp	1	1	1	1	1	1	1	1	1	1				
Baseball/Softball Fields	10	10	10	10	10	10	10	10	10	10				
Football/Soccer Fields	7	7	7	7	7	7	7	7	7	7				
Tennis Courts	2	2	2	2	2	2	2	2	2	2				
Basketball Court	1	1	1	1	1	1	1	1	1	1				
Walking Trails	4	4	4	4	4	4	4	4	4	4				
Water														
Active Water Meters, Annual Average	7,930	8,077	8,077	6,950	8,351	8,473	8,362	8,513	8,675	8,794				
Auto-Read Meters Included	1,265	1,320	1,769	4,468	8,165	8,165	8,165	8,513	8,675	8,794				
Active Fire Hydrants (Approximately)	470	470	675	480	480	480	480	480	480	480				
Fieldbook Line Mapping System	1	-	-	-	-	-	-	-	-	-				
Sewer														
Flow Capacity - Reserved (Millions of Gallons)	2.13812	2.13812	2.13812	2.13812	2.13812	2.13812	2.13812	2.13812	2.13812	2.13812				
Lift Stations in City	37	37	37	37	37	37	37	37	37	37				
Vac-Con Trucks	2	2	2	2	2	2	2	2	2	2				
Cues Camera-Equipped Truck	1	1	1	1	1	1	1	1	1	1				
Solid Waste														
Trash Collection Trucks	4	4	4	5	4	4	4	4	4	4				
Tub grinder	-	-	-	-	-	-	-	-	-	-				

<sup>\*</sup> Provided by contractual agreement with Bay County Sheriff's Office. Source: Various City Departments

NA - Not Available







# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Commission, City of Callaway, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Callaway, Florida (the "City"), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated April 11, 2022.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Genkins, LLC

Bradenton, Florida April 11, 2022



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Honorable Mayor and Members of the City Commission, City of Callaway, Florida

#### Report on Compliance for Each Major Federal Program

We have audited the City of Callaway, Florida's (the "City") compliance with the types of compliance requirements described in the *OMB Compliance Supplement*, that could have a direct and material effect on each of the City's major federal programs for the year ended September 30, 2021. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2021.

#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Bradenton, Florida April 11, 2022

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2021

Federal Agency, Pass-Through Entity, Federal Program	AL No.	Grantors No.	Expenditures	Amounts Paid to Subrecipients
Federal Awards:				
United States Department of Homeland Security				
Passed through Florida Department of Emergency Management				
FEMA Grants - Hurricane Michael	97.036	005-09725-00	\$ 4,865,699	\$ -
FEMA Grants - Hurricane Michael	97.036	005-09725-00	58,478	-
Total United States Department of Homeland Security			4,924,177	
United States Department of Transportation				
Passed through Florida Department of Transportation				
Highway Planning and Construction - LAP Sidewalk (Wallace)	20.205	442257-1-38-01	466,061	-
Highway Planning and Construction - LAP Sidewalk (Cherry St. S.)	20.205	438106-1-38-01	19,124	-
Highway Planning and Construction - LAP Multi Use Path	20.205	442256-1-38-01	3,922	-
Total United States Department of Transportation			489,107	
Total Expenditures of Federal Awards			\$ 5,413,284	\$ -

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### **NOTE 1 - BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Callaway, Florida (the "City"), and is presented on the modified accrual basis of accounting.

The information in this schedule is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.* Therefore, some amounts presented in the schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### NOTE 2 - DE MINIMIS INDIRECT COST RATE

The City chose not to use the ten percent de minimis cost rate for the year ended September 30, 2021.

#### **NOTE 3 - NON-CASH AWARDS**

The City did not receive non-cash federal awards during the year ended September 30, 2021.

#### **NOTE 4 - CONTINGENCIES**

Grant monies received and disbursed by the City are for specific purposes and are subject to review by the grantor agencies. Such audits may result in disallowed expenditures under the terms of the grants. Based upon prior experience, the City does not believe that such disallowances, if any, would be material.

### SUMMARY SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### SECTION I SUMMARY OF AUDIT RESULTS

#### Financial Statements Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified Internal control over financial reporting: Material weaknesses identified? X no \_ yes Significant deficiencies identified not considered to be material weaknesses? X no \_ yes Noncompliance material to financial statements noted? X no yes Federal Programs Internal control over major federal programs: Material weaknesses identified? X no yes Significant deficiencies identified not considered to be material weaknesses? X none reported \_\_\_ yes Type of auditor's report issued on compliance for major federal programs Unmodified Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance? X no yes Identification of major federal programs: Name of Federal Program or Cluster **CFDA Number** 97.036 U.S. Department of Homeland Security – **Disaster Grants** Dollar threshold used to distinguish between Type A and Type B federal programs: \$750,000 Auditee qualified as low-risk auditee? <u>X</u> yes \_\_\_\_ no **SECTION II** FINANCIAL STATEMENT FINDINGS AND RESPONSES

None reported.

### SUMMARY SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2021

### SECTION III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None noted.

### SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2021

None.





#### INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Mayor and Members of the City Council, City of Callaway, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Callaway, Florida (the "City"), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated April 11, 2022.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

#### Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control over Compliance Required by the Uniform Guidance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated April 11, 2022, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations in the preceding annual financial report requiring correction.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed within the City's footnotes.

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Special District Component Units**

Section 10.554(1)(i)5.c, Rules of the Auditor General, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

#### **Additional Matters**

Section 10.554(1)(i)3 Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor and Members of the City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Bradenton, Florida April 11, 2022 Mauldin & Genkins, LLC



#### INDEPENDENT ACCOUNTANT'S REPORT

Honorable Mayor and Members of the City Council, City of Callaway, Florida

We have examined the City of Callaway, Florida's (the "City") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2021. Management of the City is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2021.

This report is intended solely for the information and use of the City and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Mauldin & Jenkins, LLC

Bradenton, Florida April 11, 2022

