### THE CITY OF

# MAITLAND

# **FLORIDA**

# ANNUAL COMPREHENSIVE FINANCIAL REPORT



FOR THE YEAR ENDED SEPTEMBER 30, 2021

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# Annual Comprehensive Financial Report



CITY OF MAITLAND, FLORIDA

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

Prepared by: Finance Department

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# Introductory Section

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PRINCIPAL CITY OFFICIALS

**ORGANIZATIONAL CHART** 

LETTER OF TRANSMITTAL

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### **City Council**



Michael Wilde, Esq, Vice Mayor Seat 3



Vance Guthrie, Seat 2



John P. Lowndes, Esq Mayor



Lindsay R. Hall Harrison, Seat 4



Michael Thomas, Seat 1

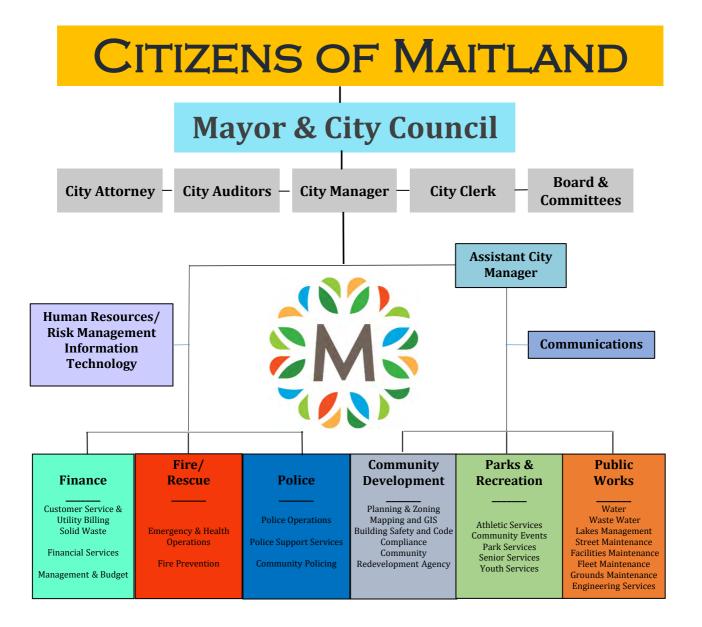
#### **CITY MANAGER** Sharon M. Anselmo, CPA

### ASSISTANT CITY MANAGER

Mark Reggentin

## **CITY CLERK**Lori Hollingsworth

# **FINANCE DIRECTOR**Jerry Gray, CPA



#### Mayor and Council

John Lowndes, Mayor Michael Wilde, Esq,Vice Mayor Vance Guthrie Lindsay Hall Harrison Michael Thomas



City Manager Sharon M. Anselmo, CPA

City Clerk Lori Hollingsworth, CMC

March 4, 2022

The Citizens of Maitland, Florida
The Honorable Mayor John Lowndes and Members of the City Council
The City of Maitland, Florida

The Annual Comprehensive Financial Report (ACFR) of the City of Maitland, Florida (City) for the fiscal year ended September 30, 2021, is submitted herewith pursuant to Florida Statutes Chapter 166.241 (4) and Chapter 10.550 of the Rules of the Auditor General of the State of Florida. This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed to both protect the City's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Carr Riggs & Ingram, LLC, have audited the City's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2021 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended September 30, 2021, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the City**

The Town of Lake Maitland, Florida was created under the general laws of the State of Florida on July 17, 1885. The incorporation was validated by the 1909 Laws of Florida. In 1959, Chapter 59-1475 was adopted creating a new charter and changing the Town's name to the City of Maitland. The City is located in Central Florida, in north Orange County, and is part of the Greater Orlando Metropolitan Statistical Area. Maitland, with a population of 21,096 in a 6.48 square mile area, serves as a

residential suburb within this metropolitan area and is a stronghold for established, single-family neighborhoods and quality schools. The City is empowered to levy a property tax on both real and personal properties within its boundaries. It is also empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Council.



The City operates under a council-manager form of government. Policy-making and legislative authority are vested in the City Council, consisting of the Mayor and four Council members. Among other things, the Council is responsible for passing ordinances and resolutions, adopting the budget, appointing boards and committees, and hiring the City Manager, City Clerk and City Attorney. The City Manager is responsible for carrying out the policies, ordinances and resolutions of the Council and for overseeing the day-to-day operations of the City. The Council is elected on a non-partisan basis. Council

members serve three-year staggered terms, with two Council members or the Mayor's seat up for election each year. The Mayor and Council are elected at large.

The City provides a full range of services, including police and fire protection; the construction and maintenance of streets, sidewalks, parks, stormwater and other infrastructure; engineering; planning and community development; code enforcement; general administration and support services; and recreational and cultural events. In addition, the City operates two enterprises: utilities (water and sewer) and solid waste services.

#### **Economic Condition and Outlook**

Over the years, the City has positioned itself well to respond to market forces. West of Interstate 4 (I-4), the Maitland Center/Summit area serves as the dominant suburban office market for the region and includes over eight million square feet of office space and employs approximately 23,000 people. Over the last decade, the area has evolved into a mixed-use activity center, with five hotels, the RDV Sportsplex (365,000 square foot mixed-use facility affiliated with the Orlando Magic and Advent Health), and over 1,900 multi-family and 230 single-family residential units add to the mix of uses. This area is home to over 350 corporations, including Charles Schwab, Clear Channel Communications, Digital Risk, Advent Health, Spectrum, EA Sports, and Fidelity Information Systems. The City has partnered with both the State and County to provide economic incentives to attract businesses in qualified targeted industries. The latest was in 2017, the City approved economic incentives with a business expanding their operations in the City. ADP has committed to bring over fourteen hundred jobs over the next five years.

In recent years, the City has focused on ways in which to best assist the property owners in this area to compete actively with other regional markets in the future. The Florida Department of Transportation (FDOT) has begun work on the I-4 Ultimate project in the City. Currently, pattern

changes on the roads have provided challenges but will make for a better driving experience when the project is completed. In addition to the road improvements, FDOT is constructing a pedestrian bridge connecting the east and west sides of the City which is bisected by I-4 and therefore limits non-vehicular access to recreational facilities in the City.



The Westside Redevelopment Plan, approved in 2011, was a result of a cooperative effort between City staff and key stakeholders. The plan was developed from five core principles identified by a property owners committee and team of City staff members: increase the variety of land use and

transportation options; improve connections within the district and to the region; build partnerships to implement the vision; increase the area's competitive advantages and develop a "brand" for the district; and, improve implementation mechanisms and the development approval process. The City has included the initial phases of transportation improvement projects in the five year capital improvements program to begin progress towards the shared goal of maintaining this critical component of the City's commercial tax base.



The Maitland Boulevard corridor west of I-4 also continues to develop. On December 8, 2014, the City Council approved the annexation of 36.69 acres of property generally located south of Maitland Boulevard and east of Forest City Road (SR 434). The anticipated development program for the property includes up to 738 apartment units and 1,282,000 square feet of non-residential uses. It is expected that full build out will not occur until 2024, at which time, it is expected to generate \$700,000 per year in additional General Fund revenue to the

City. Development continues to move forward with the Maitland Concourse North project, which will include commercial, retail, and multi-family units, the final plat was approved in February 2017. To date, 350 multi-family units and an Assisted Care Community (114,000 square feet) have been constructed. In late 2021, construction begin on a 65,000 square feet of commercial shopping center which includes an anchor grocer. An additional 75,000 square feet of commercial/office development will likely begin permitting in late 2022. The widening of Maitland Boulevard by the Florida Department of Transportation was completed in FY 2021. The traffic improvements in the area will continue to have a positive impact on the future development of this area.

In early 2021, the City approved the framework for the Gem Lake Planned Development (PD) located west of US 17/92, north of Monroe Avenue, and in late 2021, construction began on a 5-story, 247 unit apartment complex. The development program of the Gem Lake PD demolished 249 aged apartments and will replace them with a maximum development entitlements of 363,028 square feet of non-residential uses and 424 multi-family units. The non-residential uses include a combination of retail, restaurant, office, personal service and assisted living facility uses. The PD also includes 2 bike/pedestrian paths which further enhance the City's bicycle/pedestrian master plan. In 2020, the Bainbridge apartments, a 300 unit multi story, multi-family complex comprised of 11 apartment buildings, clubhouse and amenities off of Fennell Street on Lake Shadow on the west-side of Maitland was completed.

The City's retail market is limited to the Orlando Avenue corridor on the east side of I-4 and the Maitland Center/Summit area west of I-4. Currently, there is slightly more than 600,000 square feet of retail space in the City. The City completed its Master Plan to revitalize the Orlando Avenue corridor in 1997, and updated the plan in 2011 to reflect the City's current zoning requirements for development in the area. The City adopted the Downtown Maitland Zoning District ("DMZD") to foster a mixed-use revitalization in the corridor and strengthen the City's



character and reflect the quality of life enjoyed by Maitland residents. In 2010, the City further defined the vision of downtown by revising and adopting the Downtown Maitland (DM) zoning district replacing the DMZD as the first part of a comprehensive overhaul to the Land Development

Code. The Master Plan promotes public-private partnerships and incorporates incentives for revitalizing this corridor, with an emphasis on mixed uses (including residential), and consolidating storm water, open space and parking into public amenities. The City has been working over the past few years on a complete overhaul of its Land Development Code, which is anticipated to be adopted in late February 2022. The new code provides more opportunity and less barriers for re-use/redevelopment projects.

#### **Major Initiatives**

The City and County established a Downtown Maitland Community Redevelopment Agency (the "CRA") in August 2003. The Downtown Maitland Revitalization Plan (the "DMRP"), an extension of the Orlando Corridor Master Plan adopted in 1997 and now part of the Downtown Maitland "DM District", serves as the redevelopment plan for the CRA. In early FY 2014, the City issued a request for development proposals that would include one or both of two parcels owned by the City located in the Downtown Maitland area. The City is working on plans to complete the transition of the former City Hall lot into the Independence Square Park with construction beginning in Spring 2020, which will allow the City to offer a wider variety of programs and special events in the downtown area of the City.

The City has several other development plans slated for the downtown area. The City negotiated with property owners and a developer of the properties adjacent the City's north parking lot and purchased property to extend Independence Lane north across Horatio Avenue to George Avenue in



an effort to enhance the downtown area and spur further development. With that acquisition, the City was able to upgrade the water and sewer utilities and the downtown stormwater system. This will allow future development in the downtown area to connect to the regional stormwater pond and eliminate the need to create onsite retention ponds.

Development along Maitland Boulevard east of I-4 continues to move forward. Maitland Concourse North project, a 96 acre parcel which will be developed in phases

to include a 10.32-acre passive park area which is proposed within the Parks & Recreation Future Land Use District on Lot 8; an FDOT joint use pond on Lot 4; and a total of 350 multi-family residential dwelling units (375,000 sq. ft.) on Lot 7. The multi-family residential consists of 96 residential units at 2 stories in the Low Medium Density Residential future land use district, and 254 units at 3 stories in the Restricted-Mixed Office/Residential/Commercial (R-MORC) future land use district. In addition, up to 150,000 square feet of commercial space, or a combination of commercial space and not more than 30,000 square feet of office space, are proposed within the R-MORC land use district for Lots 1 and 2 with a building height of 2 stories. In 2021, site plan approval began for Lot 2, consisting of over 65,000 square feet of commercial uses, including a much anticipated grocer, retail, services and restaurants. The remaining lots are proposed for building development at a future time.

#### **Long Term Financial Planning**

The City continues its history of long-term financial planning via its publishing of the City's Capital Improvement Program ("CIP"), which is reviewed by the various boards and committees, approved by City Council, and subsequently submitted to the State as an amendment to the Comprehensive Development Plan. The five year capital improvements plan is financed on a mostly pay as you go basis. The Fiscal 2022-2026 CIP plan includes \$49.2 million in infrastructure improvements, including transportation and paving (\$10.9 million), potable water (\$8 million), sanitary sewer (\$16 million), relocation (\$2 million). Major transportation initiatives include bike trails to connect the east and west side of the City following the completion of the I-4 pedestrian bridge, construction of the Parkway Loop in Maitland Center; and continuing to add new sidewalks throughout the community. Park expansion continues with additional boat trailer parking and amenities at Fort Maitland and building expansion at Community Park. A copy of the entire CIP is available from the City.

#### **Budgetary Controls**

The annual budget serves as the foundation of the City's financial planning and control. All departments of the City submit their initial recommendation for appropriation during the month of April for use in developing the City's five year Capital Improvements Program, which is required to be financially



feasible. Also, during the month of April, the City Council holds its annual long range strategic planning session with the City Manager and department heads. Essential priorities, outlined during the session are incorporated into the budget draft, which is presented by the City Manager at the end of June. Public workshops and presentations scheduled throughout the months of July and August conclude with a final budget presented to the City Council during September, when the final budget and proposed millage rate are adopted. The City's formal budget is available on the City's website.

Once the budget is adopted, the City maintains budgetary controls designed to ensure compliance with legal provisions embodied in the annual budget approved by the City Council. Budgetary control (the level at which expenditures cannot legally exceed the appropriated amount) is established at the fund level. The City Manager is authorized to transfer part or all of an unencumbered appropriation balance among programs within a fund, and upon written request by the City Manager; the City Council may authorize (by majority vote) a transfer of part or all of any unencumbered appropriation balance between funds. The level of classification detail at which expenditures may not legally exceed appropriations is by fund. Administrative control is maintained at the program level.

The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Outstanding encumbrances at year-end will represent expenditures when unperformed purchase orders and other commitments at year-end are completed. Because the City generally intends to honor purchase orders and other commitments outstanding at year-end, such encumbrances are not recorded as expenditures but rather as commitments of fund balance for the subsequent year's appropriation. Expenditure tracking reports, which compare budgeted to actual expenditures, and revenue reports are produced on a monthly basis. Performance measurement and

As property values continue to increase in value and with an interest in new development, for Fiscal Year 2022, the City added one position, a Utility Manager. The fiscal year 2022 budget still reflects 3 frozen, or unfunded, staff positions.

work plan data are prepared and updated quarterly.

#### **Awards**

The City has accredited public safety elements comprising the Commission on Accreditation of Ambulance Services (CAAS). CAAS accreditation is designed to help EMS agencies increase organizational performance and efficiency, increase



clinical quality, and decrease risk and liability. Accreditation provides a template for making comprehensive organization changes that improve the overall performance of the organization and assure the community that the agency is achieving the highest standard for quality patient care. The Police Department received the Excelsior Recognition from the Commission for Florida Law Enforcement Accreditation. The Excelsior Recognition is the highest designation a law enforcement agency can receive in the state of Florida. The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Maitland, Florida, for its Annual Comprehensive Financial Report (ACFR) and the

Distinguished Budget Presentation Award Program for the fiscal year ended September 30, 2020. This was the thirty-fourth consecutive year that the City of Maitland received this prestigious award.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only.

We believe our current report continues to meet the Certificate of Achievement Program requirements,

and we are submitting it to the GFOA.

#### Acknowledgments

The preparation of the ACFR in a timely manner was made possible by the dedicated service of the entire Finance Department staff.

In closing, we would also like to thank you, the elected representatives of the citizens of Maitland, for your continued interest and support in planning and conducting the financial operations of the City in a professional, responsible and responsive manner.

Respectfully submitted,

Sharon M. Anselmo, CPA

City Manager

Jerry Gray, CPA Finance Director



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### City of Maitland Florida

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

September 30, 2020

Christopher P. Morrill

Executive Director/CEO



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# Financial Section

INDEPENDENT
AUDITORS' REPORT

MANAGEMENT'S DISCUSSION & ANALYSIS

**BASIC FINANCIAL STATEMENTS** 

REQUIRED SUPPLEMENTARY
INFORMATION

OTHER SUPPLEMENTARY INFORMATION

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Carr, Riggs & Ingram, LLC 215 Baytree Drive Melbourne, Florida 32940

(321) 255-0088 (321) 259-8648 (fax) www.cricpa.com

#### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the City Council City of Maitland, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Maitland, Florida (the "City") as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Maitland, Florida as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, the defined benefit pension plan information, and the other postemployment benefits information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, budgetary schedules of nonmajor governmental funds, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of state financial assistance as required by Chapter 10.550 Rules of the Florida Auditor General is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, budgetary schedules of nonmajor governmental funds, and the schedule of expenditures of state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, budgetary schedules of nonmajor governmental funds, and schedule of expenditures of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 4, 2022 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Carr, Riggs & Chypan, L.L.C.

Melbourne, Florida March 4, 2022

The City of Maitland, Florida's (the "City") Management's Discussion and Analysis (the "MD&A") presents an overview of the City's financial activities for the fiscal year ended September 30, 2021. Please read it in conjunction with the letter of transmittal in the introductory section, and the City's financial statements following the MD&A.

#### **Financial Highlights**

- The assets and deferred outflow of resources of the City exceeded its liabilities and deferred inflow or resources by \$100.5 million (net position). Of this amount, \$16.0 million is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.
- At September 30, 2021, the City's governmental funds reported combined ending fund balances of \$30.7 million, an increase of \$1.7 million. The increase is primarily due to expenditure reductions from delayed capital projects due to revenue reductions from the COVID-19 pandemic. Ad Valorem Tax revenue in the General Fund increased by \$901 thousand. Community Redevelopment Agency (CRA) incremental Ad Valorem taxes and Intergovernmental revenues increased tax increment financing revenues in the CRA from the City and County by \$529 thousand, an increase of 24.7%. Due to the CRA's agreement with the County, as the CRA achieves funding milestones with the County's funding portion, the CRA must rebate excess funds back to the County. In FY 2021, that amounted to \$124 thousand.
- At September 30, 2021, unassigned fund balance for the General Fund was \$20.6 million or 74.6% of total General Fund expenditures and transfers out.
- General Fund revenues and transfers in decreased by \$391 thousand or 1.3% over the prior fiscal year from one-time City cell tower revenue of \$1.8 million. Removing that one-time payment, revenues increased by \$1.4 million compared to fiscal 2020, the main increases were from property valuations / property taxes \$900 thousand and state sales taxes \$491 thousand.
- The City's outstanding long-term liabilities decreased by \$2.7 million during fiscal year 2021 net of the pay down of debt through scheduled debt service payments of \$1.5 million and additional utility debt of \$2.8 million. Decrease in retirement liabilities of \$4.7 million are the result of favorable investment returns in both the Police & Fire pension plan and Florida Retirement System plan.
- The net position of the Police Officers' and Firefighters' Pension Trust fund increased by \$6.8 million during fiscal year 2021 primarily as a result of investment income of \$6.8 million following a \$3.1 million increase in fiscal year 2020.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide financial statements**

The *government-wide financial statements*, which consist of the following two statements, are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position



may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The *statement of activities* presents information showing how the government's net position changed during fiscal year 2021. All changes in net position are reported as soon as the underlying event, giving rise to the change, occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected but earned revenue, and unused personal leave).

Both of these financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, physical environment, transportation, and culture/recreation. The business-type activities of the City include solid waste disposal and water and sewer utility. The government-wide financial statements can be found immediately following the MD&A.

#### **Fund financial statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains several individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Community Redevelopment Agency (the "CRA") which is considered a major fund. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* in the other supplemental information section of this report.

The City adopts an annual appropriated budget for the General Fund, Environmental Stormwater Fund and the CRA, and budgetary comparison schedules have been provided for these funds to demonstrate budgetary compliance. The basic governmental fund financial statements may be found immediately following the government-wide financial statements.



#### **Proprietary funds**

The City maintains two different types of proprietary funds. The *enterprise funds* are used to report the functions presented as *business-type activities* in the government-wide financial statements. The City uses an enterprise fund to account for the fiscal activities relating to water and wastewater utility and solid waste disposal. Second, *internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses an internal service fund to account for insurance. Because the insurance services predominantly benefit governmental rather than business-type functions, the fund has been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Utility Fund, which is considered to be a major fund of the City, and the Solid Waste Fund. The basic proprietary fund financial statements follow the governmental fund financial statements.

#### Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is similar to proprietary funds. The City only has a pension trust fund. The basic fiduciary fund financial statements can be found after the basic proprietary fund financial statements.

#### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found after the fiduciary fund financial statements.

#### Other information

In addition to the basic financial statements and accompanying notes, *required supplementary information* is included which presents budgetary comparison schedules for the City's General Fund and the CRA Fund, as well as a schedule of funding progress and employer contributions for other postemployment benefits. Required supplementary information can be found following the notes to the financial statements.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented in the other supplemental information section of this report. Combining statements can be found after the required supplementary information.

#### **Government-wide Financial Analysis**

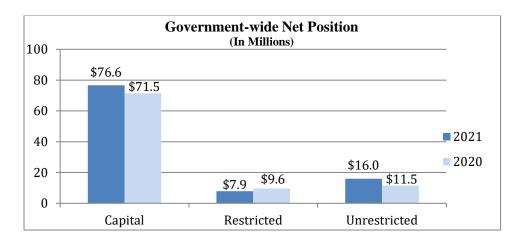
As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflow of resources exceeded liabilities and deferred inflows of resources by \$100.5 million at the close of the fiscal year ended September 30, 2021, an increase of \$7.9 million, \$6.4 million in Governmental Activities and \$1.5 million Business-Type Activities. Increases in net position was aided by reductions in combined actuarial pension liabilities of \$1.4 million, expenditure cuts City-wide, and additional CRA tax revenues of \$529 thousand. At the end of fiscal year 2021, the City is able to report positive balances in all three categories of net position for the government as a whole, as well as for business-type activities. These overall favorable experiences produced a positive unrestricted net position in governmental activities of \$3.6 million.



The following table and graph provides a summary of Net Position compared to the prior year.

#### City of Maitland, Florida Net Position (in Millions)

	<b>Governmental Activities</b>			<b>Business-type Activites</b>				Total				
	2021		2020		2021		2020		2021		2020	
Assets												
Current and Other Assets	\$	39.2	\$	33.0	\$	14.7	\$	13.2	\$	53.9	\$	46.2
Capital Assets (net)		77.8		75.1		30.1		26.9		107.9		102.0
Total Assets		117.0		108.1	44.8			40.1		161.8		148.2
Total deferred outflows												
of resources		2.7 3.1			0.1		0.1		2.8	3.2		
Liabilities												
Current and Other Liabilities		7.7		3.3		2.6		1.8		10.3		5.1
Long-term Liabilities		35.5		40.7		11.4		9.0		46.9		49.7
Total Liabilities		43.2		44.0		14.0		10.8		57.2		54.8
Total Deferred inflows												
of resources		6.6		3.8		0.2		0.2		6.8		4.0
Net Position												
Net Investment												
in Capital Assets		58.3		53.6		18.3		17.9		76.6		71.5
Restricted		7.9		9.6		-		-		7.9		9.6
Unrestricted		3.6		0.2	12.4		11.3		16.0		11.5	
<b>Total Net Position</b>	\$	69.8	\$ 63.4		\$	30.7	\$	29.2	\$	100.5	\$	92.6



The largest portion of the City's net position (76.2%) reflects its investment in capital assets (e.g., land, buildings, equipment, and infrastructure); less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The City has a *restricted net position* of \$7.9 million; \$0.5 million for debt service, \$5.7 million for capital projects and \$1.7 million for public safety purposes. The remaining net position balance is *unrestricted net* 



position of \$16.0 million, and may be used to meet the government's ongoing obligations to citizens and creditors. There was a net increase of \$1.1 million in unrestricted net position reported in connection with the City's business-type activities and an increase of \$3.4 million in governmental activities.

The City's total revenues decreased 2.0% or \$892 thousand, primarily due to prior year fire impact fees. Total expenses for all programs and services decreased 1.9% or \$727 thousand. Our summary and additional analysis below separately considers the operations of governmental and business-type activities.

#### City of Maitland, Florida Changes in Net Position (in Millions)

	Govern	mental	Busines	ss-type		
	Activ	vities	Activ	ities	To	tal
	2021	2020	2021	2020	2021	2020
Revenues						
Program Revenues						
Charges for Services	\$ 4.7	\$ 5.8	\$ 11.0	\$ 10.9	\$ 15.7	\$ 16.7
Operating Grants and Contributions	0.6	0.9	0.1	0.1	0.7	1.0
Capital Grants and Contributions	0.9	-	0.1	0.6	1.0	0.6
General Revenues						
Property Taxes	15.0	13.8	-	-	15.0	13.8
Other Taxes	9.6	9.3	-	-	9.6	9.3
Other	3.2	4.6		0.1	3.2	4.7
Total Revenues	34.0	34.4	11.2	11.7	45.2	46.1
Expenses						
General Government	3.8	4.6	-	-	3.8	4.6
Public Safety	14.8	15.1	-	-	14.8	15.1
Physical Environment	1.1	1.8	-	-	1.1	1.8
Transportation	3.1	2.6	-	-	3.1	2.6
Culture & Recreation	4.5	4.4	-	-	4.5	4.4
Interest on Long Term Debt	0.7	0.7	-	-	0.7	0.7
Water and Wastewater	-	-	7.0	6.6	7.0	6.6
Solid Waste			2.3	2.2	2.3	2.2
Total Expenses	28.0	29.2	9.3	8.8	37.3	38.0
Change in Net Position - before Transfers						
and Special Items	6.0	5.2	1.9_	2.9	7.9	8.1
Transfers and Special Items						
Transfers	0.4	0.4	(0.4)	(0.4)		
<b>Total Transfers and Special Items</b>	0.4	0.4	(0.4)	(0.4)		
Change in Net Position	6.4	5.6	1.5	2.5	7.9	8.1
Net Position - Beginning	63.4	57.8	29.2	26.7	92.6	84.5
Net Position - Ending	\$ 69.8	\$ 63.4	\$ 30.7	\$ 29.2	\$ 100.5	\$ 92.6

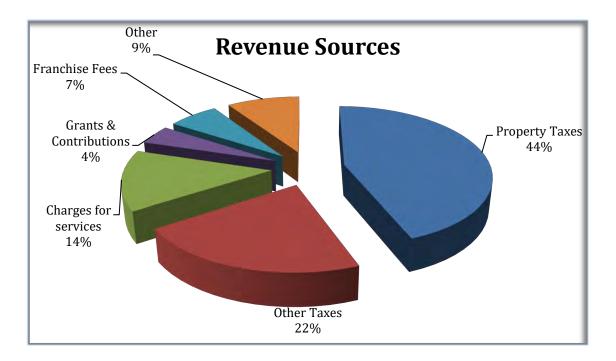


#### **Governmental Activities**

The City's total governmental revenues decreased by 1.1% (\$400 thousand) and total governmental expenses decreased by 4.3% (\$1.2 million). The area realizing the most significant decreases in revenue was charges for services (\$1.1 million), due to prior year fire impact fee revenue and miscellaneous general revenues due to prior year one-time cell tower payments of \$1.8 million. Property taxes realized increases of \$1.2 million and developer infrastructure contributions of \$856 thousand.

Due to the uncertainties around the national COVID-19 crisis at the beginning of the year, the City deferred discretionary spending where possible. General Government decreased \$849 thousand due to staffing reductions and deferral of impacted projects. Public safety decreased by \$339 thousand due to the decrease in pension liability. Physical Environment decreased due to fewer drainage repairs and reduced staffing levels. The areas realizing an increase were Transportation and Culture and Recreation expenditures (\$475 thousand and \$182 thousand, respectively) due to timing of roadway repairs and ongoing project completions and increased Culture and Recreation maintenance expenses due to park expansion requiring routine upkeep.

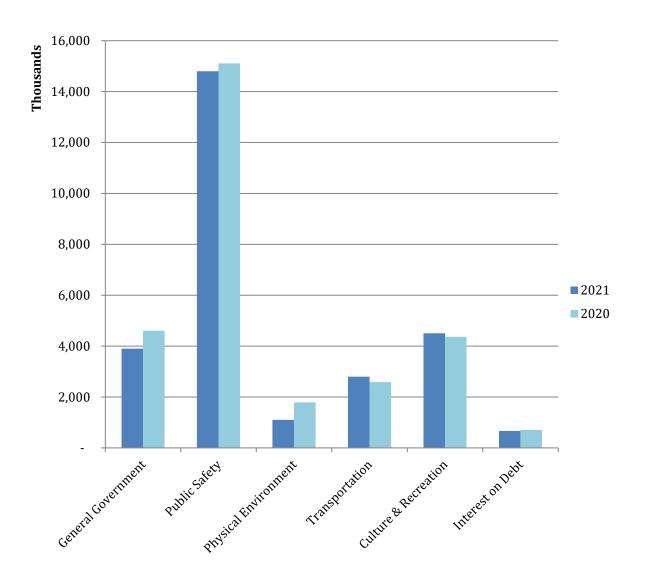
The City's total millage rate decreased from the prior year to 4.5983 mills from 4.6223 mills, 4.3453 mills for operating and 0.2530 mills for the voted debt millage, a decrease of 0.0240 mills. There was an increase of 8.8% (\$1.20 million) in property tax revenue over the prior fiscal year as a result of the increase in taxable values city-wide. The increased intergovernmental revenues is primarily derived from Orange County's contribution to the CRA, which increased by 20.6% (\$220 thousand) and following a decline of 16.7% (\$521 thousand) in state sales taxes in 2020, there was an increase of 9.2% (\$491 thousand). Investment income continued to decline, 75.5% (\$301 thousand) due to economic factors in the financial markets for secure investments such as fixed income securities and deposits with Florida Qualified Public Depositories. The table below compares current year revenues by source for the City's governmental activities.





The total cost of all governmental activities this year was \$27.9 million compared to \$29.2 million last year. However, as shown in the Statement of Activities on pages 38 and 39, the amount City taxpayers ultimately contributed for these activities through City taxes, was \$21.8 million, because some of the costs were paid by those who directly benefited from the programs (\$4.7 million) or by other governments or organizations that subsidized certain programs with grants and contributions (\$1.5 million). The balance of funding for the activities came from general governmental revenues which includes property taxes, utility taxes, intergovernmental revenues, franchise fees, investment income, and other miscellaneous revenues.

#### **Comparison of Expenditures by Function**

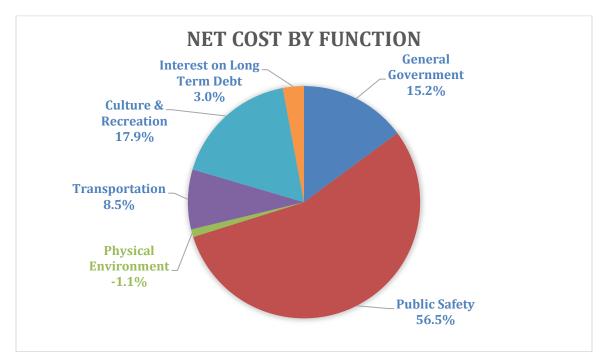




The table and graph below presents the net cost (total expenses less revenues generated by the activity) of each function, for the functions. The net cost shows the financial burden that was placed on the City's taxpayers by each of these functions.

Net Cost by Function - Governmental Activities
(in thousands)

(III tilouse	iiiusj	
		Percent
Function	Net Cost	of Total
	\$	
General Government	3,257	14.7%
Public Safety	12,378	56.2%
Physical Environment	(262)	-1.2%
Transportation	2,107	9.5%
Culture & Recreation	3,934	17.8%
Interest on Long Term		
Debt	670	3.0%
	\$	_
	22,084	100%



#### **Business-type activities**

Business-type activities increased the City's net position by \$1.5 million. Water and wastewater program revenues decreased by 5.0% or \$416 thousand due to prior year development impact fees \$589 thousand. Solid waste revenues decreased by 0.4% or \$12 thousand due to reduced commercial activity from reduced commercial occupancy. Water and wastewater operating expenses (excluding depreciation) increased 9% or \$412 thousand and solid waste expenses increased by 1.7% or \$38 thousand due to contractual rate increases. The current year's operating income was \$1.4 million and \$521 thousand in the Utility and Solid Waste funds, respectively.



Expenses and Program Revenues - Business-type Activities (in thousands)												
	Expenses			Program Revenues				Net (Expense) Revenues				
Functions		2021		2020		2021		2020		2021		2020
Water and Wastewater	\$	7,008	\$	6,527	\$	8,366	\$	8,782	\$	1,358	\$	2,255
Solid Waste		2,264		2,226		2,785		2,797		521		571
	\$	9,272	\$	8,752	\$	11,151	\$	11,579	\$	1,879	\$	2,827

#### **Governmental funds**

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable resources*. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2021, the City's governmental funds reported combined ending fund balances of \$30.7 million, an increase of \$1.7 million in comparison with the prior year. At September 30, 2021 the City reported *Unassigned fund balance* of \$10.8 million. *Nonspendable fund balance* is \$6.9 million which includes prepaid items of \$54 thousand and the long term advances between the City's General Fund, and the CRA fund (\$6.8 million). *Restricted fund balance* is \$8.0 million and consists of amounts that are constrained for special revenue funds and the CRA fund. Restricted funds are as follows: CRA (\$392 thousand) restricted for debt service, parks impact (\$1.3 million), stormwater (\$2.7 million), road impact (\$1.1 million) and mobility impact (\$0.7 million), public safety (\$1.7 million) and GO debt service (\$130 thousand). *Committed* fund balance is \$2.7 million and consists of amounts reserved for encumbrances or restricted by resolution to a specific purpose. *Assigned fund balance* is \$2.3 million and consists of amounts designated by policy to be used for specific purposes narrower than the general purposes of the government, refer to Note 11.

The General Fund is the chief operating fund of the City. At the end of fiscal year 2021, unassigned fund balance of the General Fund was \$20.6 million, and total fund balance increased by \$1.5 million to \$32.6 million. As a measure of the General Fund's liquidity, it is useful to compare both unassigned fund balance and total fund balance to total fund expenditures and transfers out. Unassigned fund balance represents 74.6% of the total general fund expenditures and transfers out, an increase from the 68.8% in FY 2020, while total fund balance represents 117.8% of that same amount. The fund balance of the City's General Fund increased by \$1.5 million due to the City's expenditure reduction plan implemented following the COVID-19 outbreak. Several projects are being delayed and will be re-evaluated when economic conditions improve and a more stable environment develops. The deficit fund balance of the CRA improved from FY 2020 as the CRA was able to repay \$1.8 million of the advance from the General Fund and the Road Impact fund. The CRA had an overall \$528 thousand increase in tax incremental financing revenues.

#### **Enterprise funds**

The City's enterprise funds provide the same type of information found in the government-wide financial statements, but in more detail. The City has two enterprise funds, the Utility Fund and Solid Waste Fund, both of which are major funds. Unrestricted net position of the Utility Fund at the end of the year amounted to \$9.9 million and the unrestricted net position of the Solid Waste Fund amounted to \$2.6 million. The total net position of the Utility Fund increased by \$1.3 million and the Solid Waste Fund increased by \$110 thousand. Other factors concerning the finances of these funds have been addressed in the discussion of the City's business-type activities.



#### **General Fund Budgetary Highlights**

Differences between the General Fund's original budget and final amended budget, for expenditures and transfers out, increased by \$2.6 million overall for the year. These increases were appropriated from additional revenue sources and designated fund balance. The bulk of the increase resulted from the automatic adjustment of the budget for encumbrances outstanding at the end of fiscal year 2020 (\$2.5 million), carry forward adjustments of \$2.0 million for planned projects not yet started. At the end of FY 2021, a combination of \$5.0 million was carried forward to 2022 to cover commitments made but not received or completed by year end.

The changes within functions are briefly summarized as follows:

#### City of Maitland, Florida General Fund - Original and Final Budget Comparison

(in thousands)

	Original Budget		Final Budget	crease / ecrease)
General Government	\$	6,658	\$ 7,425	\$ 767
Public Safety		13,872	14,257	385
Transportation		2,464	3,685	1,221
Culture & Recreation		4,794	4,998	204
Transfers to Other Funds		68	68	 
	\$	27,856	\$ 30,433	\$ 2,577

The City's total actual General Fund expenditures (budgetary basis) were \$2.8 million less than the final amended budget for the General Fund, of which \$2.7 million was encumbered and will be included in fiscal 2021 revised budget. The City's total actual General Fund revenues and transfers in were \$278 thousand more than the final amended budget for the General Fund. The majority of the difference relates to property taxes (\$227 thousand); which consistently come in higher than state mandated budget appropriation formula and building permits (\$54 thousand). Transfers from other funds decreased from the original to the final, because, for budgetary cash flow purposes, the City budgets for the repayment of the Advance to the CRA, but ultimately, it is not a transfer, as it reduces the outstanding Advances to Other Funds on the Governmental Funds Balance Sheet. Additional information on budgetary compliance, including a budgetary comparison schedule for the CRA and a schedule of funding progress and contributions from employer for Other Post Employment Benefits, can be found in the required supplementary information section.



#### **Capital Assets and Debt Administration**

#### **Capital Assets**

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2021 amounts to \$107.9 million (net of accumulated depreciation and amortization). This investment in capital assets includes land, buildings, improvements other than buildings, machinery and equipment, infrastructure, sewer capacity rights and construction in progress. The total net increase in the City's investment in capital assets for the current fiscal year was \$6.0 million, \$10.5 million in capital outlay additions less \$4.5 million of depreciation.

## Capital Assets - Net (in thousands)

	Governmental		Busi	ness-type	
	A	ctivities	A	ctivities	 Total
Land	\$	17,289	\$	1,021	\$ 18,310
Sewer Capacity Rights		-		9,582	9,582
Buildings and Improvements		22,532		2,847	25,379
Improvements other than Buildings		8,134		-	8,134
Machinery, Equipment and Vehicles		16,031		31,274	47,305
Infrastructure		50,150		-	50,150
Construction in Progress		1,276		6,159	7,435
Other Capital Assets		126		270	 396
	\$	115,538	\$	51,153	\$ 166,691
Less:					
Accumulated Depreciation and Amortization		(37,763)		(21,035)	 (58,798)
Capital Assets - Net	\$	77,775	\$	30,118	\$ 107,893

The bulk of the additions in capital assets related to governmental activities (\$6.0 million) was due to current year capital acquisitions. Additions included \$1.02 million transportation improvements for Mohican Trail, Dommerich Trail and Choctaw Trail and Sandspur/Maitland Avenue, \$2.2 million park improvements at Bainbridge Park and Independence Square. Additions to capital assets in business-type activities increased by \$4.5 million. Primary improvements included \$1.6 million for 17-92 water main and \$2.7 million for lift station and force main upgrades. Additional information on the City's capital assets can be found in Note 5 of this report.



#### Long-term debt

At the end of fiscal year 2021, the City had total long-term liabilities of \$46.9 million or \$48.1 million including deferred inflows and outflows. The City had outstanding loans of \$30.2 million, Other Post-Employment Benefits (OPEB) (net of deferred pension inflows and outflows) of \$11.1 million, unfunded pension benefits (net of deferred pension inflows and outflows) of \$8.5 million, and \$1.3 million in compensated absences.

Long-Term Liabilities
Outstanding Loans Payable, Pension, OPEB and Compensated Absences
(in thousands)

	Governmental		Busi	ness-type	
	A	ctivities	A	ctivities	 Total
Loans Payable	\$	19,590	\$	10,635	\$ 30,225
Compensated Absences		1,204		49	1,253
Accrued Pension (GASB 68)		5,709		-	5,709
Other Post Employment Benefits		9,010		720	 9,730
Long-term Liabilities	\$	35,513	\$	11,404	\$ 46,917

In January 2021, Moody's Investor Service affirmed the City's issuer default rating at Aa1, which is stronger than the median US city rating of Aa3.

Additional information on the City's debt can be found in Note 6 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

General Fund revenues and transfers in for 2022 are projected at \$29.4 million, approximately 1% higher than 2021 actual receipts. The General Fund expenditures are budgeted at \$30.7 million, resulting in a budget which reduces fund balance by \$1.3 million. The resulting reduction in fund balance follows the amended budget approved by Council for purchases and projects not completed in FY 21, but budgetarily, carried forward to FY 22. The City's operating ad valorem tax rate of 4.3453 mills remains the same for the 2021 fiscal year. However, the City's debt millage decreased from 0.253 mills to 0.237 mills for FY 2022, resulting in a 2022 combined millage rate of 4.5823 mills, an overall rate reduction of 0.35%. Combined water and sewer utility system increases went into effect on 0ctober 1, 2021 for both residential and commercial customers, rates increased by approximately 1.17%. For fiscal year 2022, Environmental Stormwater fees increased to \$10.10 per equivalent residential unit (ERU) per month, from \$9.60, for all parcels located within the City limits. Solid waste rates remained same for residential customers and commercial.

#### **Requests for Information**

This financial report is designed to present users with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the City's Finance Department, 1776 Independence Lane, Maitland, Florida 32751.



# BASIC FINANCIAL STATEMENTS

## City of Maitland, Florida Statement of Net Position September 30, 2021

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and Cash Equivalents	\$ 21,344,153	\$ 7,195,039	\$ 28,539,192
Investments	17,710,161	2,030,314	19,740,475
Restricted Assets			
Cash and Cash Equivalents	-	310,678	310,678
Investments	518,048	2,000,000	2,518,048
Accounts Receivable - Net	649,425	1,110,441	1,759,866
Special Assessments Receivable - Net	8,926	-	8,926
Due from Other Governments	930,614	-	930,614
Internal Balances	(2,060,664)	2,060,664	-
Prepaid Items	57,752	4,000	61,752
Capital Assets:			
Non-depreciable	18,691,704	7,450,078	26,141,782
Depreciable - Net	59,083,773	22,667,785	81,751,558
Total Assets	116,933,892	44,828,999	161,762,891
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Charge on Refunding	191,278	-	191,278
Deferred OPEB	1,344,590	100,940	1,445,530
Deferred Pension	1,179,382	, -	1,179,382
Total deferred outflows of resources	2,715,250	100,940	2,816,190
LIABILITIES			
Accounts Payable	889,462	461,997	1,351,459
Liabilities Payable from Restricted Assets	009,402	401,777	1,551,459
Accrued Interest Payable	153,997	65,933	219,930
Customer Deposits	133,777	310,678	310,678
Accrued Liabilities	1,232,814	1,264,371	2,497,185
Due to Other Governments	264,910	241,459	506,369
Unearned Revenue	4,945,931	269,620	5,215,551
Deposits	180,865	207,020	180,865
Long-term Liabilities:	100,003	_	100,003
Due Within One Year			
Loans Payable	1,100,000	570,944	1,670,944
Compensated Absences	177,620	10,220	187,840
OPEB	276,000	10,220	276,000
Due in More Than One Year	270,000		270,000
Loans Payable	18,490,000	10,064,068	28,554,068
Pension	5,709,481	10,004,000	5,709,481
Compensated Absences	1,026,080	38,280	1,064,360
OPEB	8,734,400	720,374	9,454,774
Total Liabilities			
	43,181,560	14,017,944	57,199,504
DEFERRED INFLOWS OF RESOURCES			
Deferred OPEB	2,637,091	210,840	2,847,931
Deferred Pension	4,012,345		4,012,345
Total deferred inflows of resources	6,649,436	210,840	6,860,276
NET POSITION			
Net Investment in Capital Assets	58,304,299	18,261,480	76,565,779
Restricted for:	, , , , , ,	, ,	, , , ,
Debt Service	522,485	_	522,485
Capital Projects	5,744,420	_	5,744,420
Public Safety	1,685,076	_	1,685,076
Unrestricted	3,561,866	12,439,675	16,001,541
Total Net Position	\$ 69,818,146	\$ 30,701,155	\$ 100,519,301
Total field official	φ 07,010,140	φ 50,/01,133	φ 100,317,301

## City of Maitland, Florida Statement of Activities For the Fiscal Year Ended September 30, 2021

		Program Revenues						
FUNCTIONS / PROGRAMS	Expenses		Charges for Operating Grants Services and Contributions			pital Grants Contributions		
Governmental Activities:								
General Government	\$ 3,775,167	\$	517,698	\$	-	\$	-	
Public Safety	14,771,668		1,792,980		600,485		-	
Physical Environment	1,106,356		1,368,006		-		-	
Transportation	3,057,471		95,313		-		855,538	
Culture/Recreation	4,546,632		921,216		-		-	
Interest on Long-Term Debt	669,655		-		-		-	
Total Governmental Activities	27,926,949		4,695,213		600,485		855,538	
Business-type Activities:								
Water & Wastewater	7,074,528		8,247,125		55,150		130,644	
Solid Waste	2,263,560		2,784,767		-		-	
Total Business-type Activities	9,338,088		11,031,892		55,150		130,644	
Total	\$ 37,265,037	\$	15,727,105	\$	655,635	\$	986,182	

#### General Revenues:

Property Tax.....
Utility Taxes.....
Local Option Gas Tax....
Communication Services Tax....
State Sales Tax .....
Franchise Fees...
Unrestricted Intergovernmental Revenues...
Investment Income...
Miscellaneous...
Transfers...

Total General Revenues/Transfers

Change in Net Position

Net Position - Beginning

Net Position - Ending

Governmental Activities	Business-type Activities	Total
\$ (3,257,469)	\$ -	\$ (3.257.469)
. (, , ,	Φ -	(-, -, -, -,
(12,378,203) 261,650	-	(12,378,203) 261,650
201,030	-	201,030
(2,106,620)	-	(2,106,620)
(3,625,416)	-	(3,625,416)
(669,655)	-	(669,655)
(21,775,713)		(21,775,713)
(21,//3,/13)		(21,773,713)
-	1,358,391	1,358,391
-	521,207	521,207
-	1,879,598	1,879,598
(21,775,713)	1,879,598	(19,896,115)
14,962,445	-	14,962,445
2,729,118	-	2,729,118
637,947	-	637,947
998,124	-	998,124
3,080,538	-	3,080,538
2,189,922	-	2,189,922
2,360,319	-	2,360,319
97,557	28,855	126,412
724,207	-	724,207
411,900	(411,900)	
28,192,077	(383,045)	27,809,032
6,416,364	1,496,553	7,912,917
63,401,782	29,204,602	92,606,384
\$ 69,818,146	\$ 30,701,155	\$ 100,519,301

## City of Maitland, Florida Balance Sheet - Governmental Funds September 30, 2021

	General	Community Redevelopment Agency - 161		ent Governmental		levelopment Gover		Go	Total overnmental Funds
ASSETS									
Cash and Cash Equivalents	\$ 18,213,864	\$	-	\$	3,130,289	\$	21,344,153		
Investments	12,910,468		-		3,482,519		16,392,987		
Restricted Investments	-		392,428		125,620		518,048		
Special Assessments Receivable - Net	8,926		-		-		8,926		
Accounts Receivable - Net	619,658		-		29,767		649,425		
Prepaid Items	54,244		-		-		54,244		
Due from Other Governments	926,177		-		4,437		930,614		
Advances to Other Funds	6,873,867		-		1,064,018		7,937,885		
Total Assets	\$ 39,607,204	\$	392,428	\$	7,836,650	\$	47,836,282		
LIABILITIES AND FUND BALANCES Liabilities:	( <b>5</b> 0,000	4		<b>.</b>	450 540	4	000.405		
Accounts Payable	\$ 652,392	\$	-	\$	179,713	\$	832,105		
Accrued Liabilities	779,246		-		94,737		873,983		
Due to Other Governments	264,910		-		-		264,910		
Advances from Other Funds	215,800		9,834,340		-		10,050,140		
Deposits	180,865		-		-		180,865		
Unearned Revenue	 4,945,931		-		-		4,945,931		
Total Liabilities	 7,039,144		9,834,340		274,450		17,147,934		
Fund Balances:									
Nonspendable	6,928,111		-		-		6,928,111		
Restricted	-		392,428		7,562,200		7,954,628		
Committed	2,704,558		-		-		2,704,558		
Assigned	2,322,359		-		-		2,322,359		
Unassigned	20,613,032		(9,834,340)		-		10,778,692		
Total Fund Balances	32,568,060		(9,441,912)		7,562,200		30,688,348		
Total Liabilities and Fund Balances	\$ 39,607,204	\$	392,428	\$	7,836,650	\$	47,836,282		

## City of Maitland, Florida Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position September 30, 2021

Total fund balances of governmental funds		\$ 30,688,348
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$115,538,963 and the accumulated depreciation is \$37,763,486.		77,775,477
Deferred investment results or actuarial changes to defined benefit plans made after the measurement date are recorded as expenditures in the governmental funds but must be deferred in the statement of net position:  Deferred Police and Fire pension Deferred FRS pension Deferred OPEB	\$ (2,382,268) (450,695) (1,292,501)	(4,125,464)
Bond proceeds and notes issued provided financial resources to governmental funds while repayment of principal consumes the current financial resources of governmental funds. Also, governmental funds report the effect of premiums, discounts and deferred amounts on refundings when debt is first issued; these amounts are deferred and amortized in the statement of activities. The net effect of the differences in the treatment of long-term debt Bonds payable  Deferred charge on refunding Accrued interest payable	\$ (19,590,000) 191,278 (153,997)	(19,552,719)
Net gain of the internal service fund are reported with governmental activities (net of amount allocated to business-type activities of \$51,591).		956,085
Certain items reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in the governmental funds. This item consists of:  Other Post Employment Benefits Compensated absences FRS pension Police and Fire pension	\$ 9,010,400 1,203,700 318,442 5,391,039	(15,923,581)
Total net position of governmental activities		\$ 69,818,146

## City of Maitland, Florida Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended September 30, 2021

	General	Community Redevelopment Agency - 161		Nonmajor Governmental Funds				Total Governmental Funds
REVENUES								
Taxes:								
Property Taxes	\$ 12,754,381	\$	1,384,582	\$	823,482	\$ 14,962,445		
Utility Taxes	2,729,118		-		-	2,729,118		
Communications Services Tax	998,124		-		-	998,124		
Other Taxes	324,508		-		-	324,508		
Licenses Fees and Permits:								
Impact Fees and Permits	1,067,530		-		2,029,689	3,097,219		
Franchise Fees	2,189,922		-		-	2,189,922		
Intergovernmental:								
Sales Tax	3,080,538		-		-	3,080,538		
Local Option Gas Tax	637,947		-		-	637,947		
Other Intergovernmental	1,252,548		1,289,148		431,853	2,973,549		
Charges for Services	1,147,001		-		-	1,147,001		
Fines and Forfeitures	377,471		-		4,593	382,064		
Investment Income	68,804		3,009		24,186	95,999		
Miscellaneous Revenues	2,065,451				12,990	2,078,441		
Total Revenues	28,693,343		2,676,739		3,326,793	34,696,875		
EXPENDITURES								
Current: General Government	5,228,454		10,641			5,239,095		
			10,041		406 027			
Public Safety	13,563,644		-		486,827	14,050,471		
Physical Environment	- 2 221 E20		-		916,708	916,708		
Transportation Culture and Recreation	2,231,530		-		-	2,231,530		
	4,193,309		-		-	4,193,309		
Debt Service	- 2.410.610		871,100		812,438	1,683,538		
Capital Improvements	2,410,610		-		2,704,551	5,115,161		
Total Expenditures	27,627,547		881,741		4,920,524	33,429,812		
Excess (Deficiency) of Revenues								
Over (Under) Expenditures	1,065,796		1,794,998		(1,593,731)	1,267,063		
OTHER FINANCING SOURCES AND (USES)								
Transfers In	420,300		316		-	420,616		
Transfers Out	(8,716)		-		_	(8,716)		
Total Other Financing Sources	(0,710)					(0,710)		
and (Uses)	411,584		316			411,900		
Net Change in Fund Balances	1,477,380		1,795,314		(1,593,731)	1,678,963		
Fund Balances (Deficits) - Beginning	31,090,680	(	11,237,226)		9,155,931	29,009,385		
Fund Balances (Deficits) - Ending	\$ 32,568,060	\$	(9,441,912)	\$	7,562,200	\$ 30,688,348		

## City of Maitland, Florida

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended September 30, 2021

Net change in fund balances - total governmental funds		\$	1,678,963
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital purchases as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital purchases (\$5,115,161) and donation of capital assets (\$855,538) exceeds depreciation (\$3,214,893) in the current period (per Note 5) and a current charge to write off loss on disposal of assets (\$18,272).			2,737,534
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.			
2014 CRA Loan principal payment 2014 GO Loan principal payment	(510,000) (525,000)		1,035,000
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.			
Change in compensated absences	29,680		
Change in Other Post Employment Benefit Liability	221,459		
Amortization of deferred charge on refunding	(29,254)		
Change in pension expense	677,316		
Change in accrued interest on long-term debt	8,137		907,338
Internal service funds are used by management to charge the costs of certain			
activities to individual funds.  Change in net position of the internal service funds is reported with			
governmental activities (net of amount allocated to business-type activities of -			
\$48,583).			57,529
	•	_	<u> </u>
Change in net position of governmental activities	:	\$	6,416,364

## City of Maitland, Florida Statement of Net Position Proprietary Funds September 30, 2021

	Bus	Governmental Activities Internal Service Fund		
	Utility Fund - Major Fund	Solid Waste Fund - Major Fund	Total	General Insurance Fund - Nonmajor Fund
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 5,586,189	\$ 1,608,850	\$ 7,195,039	\$ -
Investments	1,008,010	1,022,304	2,030,314	1,317,174
Accounts Receivable	1,020,443	89,998	1,110,441	-
Prepaids	4,000	-	4,000	3,508
Restricted Assets:				
Cash and Cash Equivalents				
Customer Deposits	262,228	48,450	310,678	-
Investments				
Renewal and Replacement	800,000	-	800,000	-
Rate Stabilization	1,200,000		1,200,000	
Total Current Assets	9,880,870	2,769,602	12,650,472	1,320,682
Noncurrent Assets:				
Advance to Other Fund	1,896,455	215,800	2,112,255	-
Capital Assets:				
Sewer Capacity	9,581,626	-	9,581,626	-
Land	1,021,308	-	1,021,308	-
Building and Improvements	2,846,617	-	2,846,617	-
Machinery, Equipment and Vehicles	31,243,642	30,653	31,274,295	-
Construction in Progress	6,158,517	-	6,158,517	-
Easements	270,253	(22.417)	270,253	-
Less: Accumulated Depreciation and Amortization	(21,011,337)	(23,416)	(21,034,753)	
Total Capital Assets (Net)	30,110,626	7,237	30,117,863	
Total Noncurrent Assets	32,007,081	223,037	32,230,118	
Total Assets	41,887,951	2,992,639	44,880,590	1,320,682
DEFERRRED OUTFLOWS OF RESOURCES				
Deferred OPEB Outflows	100,940		100,940	

(continued on next page)

## City of Maitland, Florida Statement of Net Position - Continued Proprietary Funds September 30, 2021

	Business-type Activities Enterprise Funds						Governmer Activitie Internal Service Fu		
		ty Fund - or Fund		lid Waste Fund - ajor Fund		Total	In	General surance Fund - onmajor Fund	
LIABILITIES							-		
Current Liabilities:									
Accounts Payable	\$	330,081	\$	131,916	\$	461,997	\$	57,357	
Accrued Liabilities		,274,591		-		1,274,591		358,831	
Due to Other Governments		166,265		75,194		241,459		-	
Unearned Revenue		18,172		83,970		102,142		-	
Current Liabilities Payable from Restricted Assets:									
Accrued Interest Payable		65,933		-		65,933		-	
Loan Payable		570,944		-		570,944		-	
Customer Deposits		262,228		48,450		310,678		-	
Total Current Liabilities	2,0	688,214		339,530	3	3,027,744		416,188	
Nananana Liakilisiaa									
Noncurrent Liabilities: Compensated Absences Payable		38,280				38,280			
Other Post Employment Benefits		720,374		-		720,374		-	
Unearned Sewer Capacity Revenues		167,478		_		167,478		-	
Loans Payable		,064,068		_	1	0,064,068		_	
Total Noncurrent Liabilities		990,200				0,990,200			
Total Liabilities		678,414		339,530		1,017,944		416,188	
						<u> </u>		<u> </u>	
DEFERRED INFLOWS OF RESOURCES		210.040				210.040			
Deferred OPEB Inflows		210,840		-		210,840		-	
NET POSITION									
Net Investment in Capital Assets		,254,243		7,237		8,261,480		-	
Unrestricted	9,	,845,394		2,645,872	1	2,491,266		904,494	
Total Net Position	\$28,	099,637	\$ 2	2,653,109	\$30	),752,746	\$	904,494	
	<u> </u>								

## Reconciliation to government-wide statement of net position:

Adjustment to reflect the consolidation of internal service fund activities related to business-type activities Net position of business-type activities

The notes to the financial statements are an integral part of the financial statements.

(51,591)

\$30,701,155

## City of Maitland, Florida Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Fiscal Year Ended September 30, 2021

	<b>Bus</b>		Governmental Activities Internal Service Fund	
	Utility Fund	Solid Waste Fund		Insurance Fund
	Major Fund	<b>Major Fund</b>	Total	Nonmajor Fund
Operating Revenues:				
Charges for Services	\$ 8,239,339	\$ 2,774,886	\$ 11,014,225	\$ 1,187,750
Miscellaneous Revenues	7,786	9,881	17,667	1,175
Total Operating Revenues	8,247,125	2,784,767	11,031,892	1,188,925
Operating Expenses:				
Personnel Services	1,019,827	-	1,019,827	-
Contractual Services	2,064,344	1,962,029	4,026,373	665
Maintenance	534,604	841	535,445	-
Materials and Supplies	441,644	-	441,644	-
Insurance and Claims Expenses	-	-	-	1,083,630
Administrative Expenses	1,581,443	301,821	1,883,264	-
Depreciation and Amortization	1,235,137	5,109	1,240,246	4.004.205
Total Operating Expenses	6,876,999	2,269,800	9,146,799	1,084,295
Operating Income (Loss)	1,370,126	514,967	1,885,093	104,630
Nonoperating Revenues (Expenses):				
Investment Earnings	21,643	7,212	28,855	1,482
Gain on Disposal of Assets	55,261	-	55,261	-
Interest Expense and Debt Service	(295,133)		(295,133)	
Total Nonoperating Revenues (Expenses)	(218,229)	7,212	(211,017)	1,482
Income / (Loss) Before Contributions				
and Transfers	1,151,897	522,179	1,674,076	106,112
Contributions and Transfers:				
Connection Fees and Contributions	185,794	-	185,794	-
Transfers In	-	8,400	8,400	-
Transfers Out		(420,300)	(420,300)	
Total Contributions and Transfers	185,794	(411,900)	(226,106)	
Change in Net Position	1,337,691	110,279	1,447,970	106,112
Net Position - Beginning	26,761,946	2,542,830	29,304,776	798,382
Total Net Position - Ending	\$ 28,099,637	\$ 2,653,109	\$ 30,752,746	\$ 904,494
Reconciliation to the government-wide statement of ac Change in net position Adjustment to reflect the consolidation of internal service fund activities related to business-type activities Change in net position of business-type activities	ctivities		\$ 1,447,970 48,583 <b>\$ 1,496,553</b>	

#### The City of Maitland, Florida Statement of Cash Flows Proprietary Funds

## For the Fiscal Year Ended September 30, 2021

	Business-type Activities Enterprise Funds					vernmental Activities Internal rvice Fund	
	Utility Major Fund	Solid Waste Major Fund		Total		General Isurance	
Cash Flows from Operating Activities							
Receipts from Customers and Users Receipts from Internal Services	\$ 8,310,326 -	\$ 2,816,582	\$	11,126,908	\$	- 1,188,925	
Payments to Suppliers Payments to Employees	(4,348,633) (974,357)	(2,211,269)		(6,559,902) (974,357)		(894,222)	
Net Cash Provided by Operating Activities	2,987,336	605,313		3,592,649		294,703	
Cash Flows from Noncapital Financing Activities							
Transfers Out		(420,300)		(420,300)		-	
Net Cash Provided by (Used in) Noncapital Financing Activities		(420,300)		(420,300)		-	
Cash Flows from Capital and Related							
Financing Activities	0.500.545			0.500.545			
Proceeds from State Revolving Fund Loan	2,798,567	-		2,798,567		-	
Proceeds from Sale of Assets	55,261	-		55,261		-	
Principal Payments on Loans	(463,793)	-		(463,793)		-	
Interest & Fees on Loans	(285,748)	-		(285,748)		-	
Interfund Loan Interest	-	228,400		228,400		-	
Interfund Loan Interest Purchases of Capital Assets	(4,006,662)	8,400		8,400 (4,006,662)		-	
Connection Fees	(4,006,662) 84,966	-		84,966		-	
Net Cash Provided by (Used in) Capital and Related	04,700		-	64,900			
Financing Activities	(1,817,409)	236,800		(1,580,609)		-	
Cash Flows from Investing Activities							
Interest on Investments	21,643	7,212		28,855		1,482	
Sale / (Purchase) of Investments	795,076	(91,836)		703,240		-	
Net Cash Provided by Investing Activities	816,719	(84,624)		732,095		1,482	
Net Increase in Cash and Cash Equivalents	1,986,646	337,189		2,323,835		296,185	
Cash and Cash Equivalents - Beginning	3,760,943	1,320,111		5,081,054		-	
Cash and Cash Equivalents - Ending	\$ 5,747,589	\$ 1,657,300	\$	7,404,889	\$	296,185	
Cash and Cash Equivalents Classified As:							
Current Assets	\$ 5,586,189	\$ 1,608,850	\$	7,195,039	\$	_	
Restricted Assets - Current	262,228	48,450	4	310,678	4	_	
Total Cash and Cash Equivalents	\$ 5,848,417	\$ 1,657,300	\$	7,505,717	\$	-	
Reconciliation of Operating Income to Net							
Cash Provided by Operating Activities:							
Operating Income	\$ 1,370,126	\$ 514,967	\$	1,885,093	\$	104,630	
Adjustments to Reconcile Operating Income							
to Net Cash Provided by Operating Activities:							
Depreciation & Amortization	1,235,137	5,109		1,240,246		-	
(Increase) Decrease in Assets:	22.244	20.224		60.450			
Accounts Receivable	32,844	29,326		62,170		-	
Due to Other Governments	5,619	-		5,619		- 20.150	
Prepaid Items Increase (Decrease) in Liabilities:	-	-		-		38,159	
Accounts Payable	229,788	14,560		244,348		19,654	
Compensated Absences	(3,000)	14,500		(3,000)		1 7,00 T	
Other Post Employment Benefits	46,220	_		46,220		_	
Customer Deposits	12,185	2,489		14,674		_	
Unearned Revenue	18,172	-,		18,172		-	
Due to Other Governments	37,995	38,862		76,857		-	
Accrued Liabilities	2,250	,		2,250		132,260	
Net Cash Provided by Operating Activities	\$ 2,987,336	\$ 605,313	\$	3,592,649	\$	294,703	
Noncash investing, capital and financing activities:							
Contribution of capital asset from developer	\$ 119,000						

## City of Maitland, Florida Statement of Fiduciary Net Position Municipal Police Officers' and Firefighters' Pension Fund September 30, 2021

ASSETS		
Cash and Cash Equivalents	\$	1,357,686
Investments, at Fair Value:		
U.S. Government / Agency Obligations		4,870,594
Other Debt Securities		6,228,209
Domestic Stocks		9,156,428
Foreign Stocks		382,431
Mutual Funds		17,330,278
Alternative / Real Estate		3,323,110
Total Investments		41,291,050
Accrued Income	'	38,701
Prepaid		8,364
Total Assets		42,695,801
LIABILITIES		
Accounts Payable		53,275
Refunds Payable		57,704
Total Liabilities		110,979
NET POSITION		
Net position restricted for pensions	\$	42,584,822

## City of Maitland, Florida Statement of Changes in Fiduciary Net Position Municipal Police Officers' and Firefighters' Pension Fund For the Fiscal Year Ended September 30, 2021

ADDITIONS	
Contributions:	
Employer Contributions	\$ 1,543,611
State Contribution	431,853
Employee Contributions	 418,168
Total Contributions	 2,393,632
Investment Income:	
Net Increase in Fair Value of Investments	5,683,053
Interest	209,099
Dividends	944,660
	6,836,812
Less Investment Expenses:	
Investment Management Fees	174,385
Investment Advisor	35,000
Custodian Fees	19,819
	229,204
Net Investment Income	 6,607,608
Total Additions	9,001,240
DEDUCTIONS	
Employee Benefits	2,090,961
Refunds of Contributions	79,998
Administrative Expense	75,378
Total Deductions	2,246,337
Change in Net Position	6,754,903
Net Position - Beginning	 35,829,919
Net Position - Ending	\$ 42,584,822

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Maitland, Florida (the "City") have been prepared in conformity with generally accepted accounting principles as applicable to government units.

## A. Reporting Entity

The City of Maitland is a political subdivision of the State of Florida located in Orange County. The Town of Lake Maitland, Florida was created under the general laws of the State of Florida on July 17, 1885. The incorporation was validated by the 1909 Laws of Florida. In 1959, Chapter 59-1475 was adopted creating a new charter and changing the Town's name to the City of Maitland. In 1970, this charter was superseded pursuant to Chapter 70-793. The legislative branch of the City is composed of a four (4) member city-wide elected Council and a city-wide elected mayor. The City Council is governed by the City Charter and by state and local laws and regulations. The City Council is responsible for the establishment and adoption of policy. The execution of such policy is the responsibility of the City Manager as is appropriate for the City's Council-Manager form of government.

The accompanying financial statements present the City and its component unit, an entity for which the City is considered to be financially accountable. A blended component unit, although legally separate, is in substance, part of the City's operations. The City has only one blended component unit, the Community Redevelopment Agency (the "CRA"). For financial reporting purposes, the CRA is reported as if it were part of the City's operations. The CRA is an incremental tax district created by City Resolution #13-2003 on August 25, 2003, pursuant to Florida Statutes 163.356. The City Council and one representative appointed by the Board of Orange County Commissioners serve as the governing board, approve the budget, provide funding, and perform all accounting functions for the CRA. The CRA's services are provided exclusively to the City. The CRA has been presented as a blended component unit classified as a special revenue fund. The City has no discretely presented component units.

## B. New Accounting Standards Adopted

In fiscal year 2021, the City adopted new accounting standards as follows:

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* – The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This Statement did not have any impact on the City.

GASB Statement No. 98, *The Annual Comprehensive Financial Report* — This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments.

The City is postponing the implementation of GASB 87, *Leases*; 92, *Omnibus 2020*; 96, Subscription-Based Information Technology Arrangements; Implementation Guide 2019-3, *Leases*.

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## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. All fiduciary activities are reported only in the fund financial statements. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges between the City's water and sewer, solid waste and various other functions of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Statement of Activities demonstrates the degree to which the direct expenses and indirect costs of a given function, or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. *Indirect Expenses* are those costs that are allocated to functions and activities in accordance with the City's adopted indirect cost allocation plan. The "Expenses" column includes both direct and indirect expenses. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general* revenues.

Separate financial statements are provided for governmental funds, enterprise funds and the pension trust fund. The pension trust fund is excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

## D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

#### **Government-wide Financial Statements**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### **Fund Financial Statements**

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 180 days after the end of the current fiscal period, except for property tax revenue as to which the period is 60 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

The fund financial statements provide information about City funds, including fiduciary funds and the blended component unit. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Because the emphasis of fund financial statements is on major governmental and enterprise funds, each major fund is displayed in a separate column. Remaining funds are aggregated and reported as nonmajor funds.

The City reports the following major governmental funds:

**General Fund** - The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Community Redevelopment Agency –** This fund is used to account for tax increment financing revenue deposits, payment of redevelopment revenue bond debt service and expenditure of funds for approved projects in the Downtown Maitland Revitalization Plan.

The City reports the following major enterprise funds:

**Utility Fund** - The Utility Fund, accounts for the fiscal activities of the City's water and wastewater operations as well as the funding and payment of related debt.

**Solid Waste Fund –** The Solid Waste fund accounts for the fiscal activities of the City's refuse and recycling operations.

Additionally, the City reports the following fund types:

**Special Revenue Funds** – The Special Revenue Funds account for and report the proceeds of specific revenue sources that are legally restricted or committed to expenditure for specified purposes other than debt service or capital projects.

**Debt Service Fund** – The Debt Service Fund accounts for the accumulation of resources for, and the payment of, governmental long-term debt principal and interest.

**Capital Project Fund** – The Capital Project Fund accounts for funds received and expended for the acquisition and construction of major capital facilities other than those financed by proprietary funds or grants.

**Internal Service Fund –** The General Insurance Fund accounts for risk management services provided to other departments of the City on a cost reimbursement basis.

**Fiduciary Fund** - The Pension Trust Fund accounts for the activities of the City's Police Officers' and Firefighters' Pension Plan, which accumulates resources for pension benefit payments to qualified police and fire employees.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Use of Estimates

In preparing the financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities as of the date of the financial statements and operations for the period. Actual amounts could differ from those estimates.

## F. Stewardship, Compliance and Accountability

#### 1. Budgetary Information

The City follows these procedures in establishing the budgetary data reflected on the financial statements:

- (a) The General Fund, CRA, Environmental Stormwater, Debt Service, and Enterprise Funds are legally required to prepare formal budgets. Subsequent implementations of the General Fund and CRA budgets serve as a financial and authoritarian control during the year. Budgetary reporting is not legally required for any of the City's other funds. Budgets are adopted on a budgetary basis.
- (b) On or before July 15th of each year, the City Manager submits to the City Council a budget for the ensuing fiscal year along with an accompanying budget message.
- (c) Budget workshop sessions are scheduled by the City Council as needed.
- (d) The general summary of the budget and notice of public hearing is published in the local newspaper.
- (e) Prior to October 1, the budget is legally enacted through passage of a resolution.
- (f) The City Council may make supplemental appropriations in excess of those estimated for the year up to the amount of available resources. During fiscal year 2021, the City made amendments to the budget, which added to the amount that was originally appropriated.
- (g) The City Manager is authorized to transfer part or all of an unencumbered appropriation balance among programs within a fund, and upon written request by the City Manager; the City Council may authorize (by majority vote) a transfer of part or all of any unencumbered appropriation balance between funds. The level of classification detail at which expenditures may not legally exceed appropriations is by fund. Administrative control is maintained at the program level.
- (h) Every appropriation, except for a capital expenditure, shall lapse at the close of the fiscal year to the extent it has not been expended or encumbered.

#### 2. Deficit Fund Balance

The CRA, a blended component unit, had a deficit unassigned fund balance of \$9,834,340 at September 30, 2021. The General Fund, Road Impact Fee Fund, and Utility Fund have advanced \$6,873,867; \$1,064,018; and \$1,896,455, respectively, to cover this shortfall. The advances are expected to be liquidated in future years with tax increment revenues. For fiscal year 2021, the CRA paid back \$1,505,601 to the General Fund and \$289,467 to the Parks Trust Fund.

#### G. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, demand deposits, savings accounts, and highly liquid investments (including restricted assets with a maturity of three months or less when purchased).

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. Investments

The City presents investments at fair value using quoted market prices or discounted cash flow models and broker quotes to price securities. The City participates in three external investment pools, one with the State Board of Administration of Florida (SBA or Florida PRIME), Florida Surplus Asset Fund Trust (Florida SAFE), and Florida Cooperative Liquid Assets Securities System (FLCLASS). Florida PRIME's and Florida SAFE's investments are recorded at amortized cost, consistent with GASB Statement No. 79. FLCLASS's investments are recorded at fair value. The fair value of the City's position in the FLCLASS pool is equal to the value of the pool shares.

Under GASB 79, if a participant has an investment in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost it should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates) in notes to the financial statements. As of September 30, 2021, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit the City's access to 100 percent of their account value in either external investment pool.

The SBA has an executive director appointed by the Governor, State Treasurer, and the State Comptroller. An Investment Advisory Council is provided for by law and is composed of six members appointed by the Governor, State Treasurer, and State Comptroller. The Florida Senate confirms members. The Investment Advisory Council meets quarterly for the purpose of reviewing investment performance, providing insights, advice, and counsel on these matters. Florida SAFE and FLCLASS are local government investment pool (LGIP) trust funds organized under Florida Statutes §163.01. LGIP trusts pool and invest the funds of its Florida local government participants within the Investment Policy established by their governing documents and Florida Statutes §218-415. FL SAFE began operations on February 5, 2008 and has a five member board which are elected every 3 years by the plan participants. FLCLASS began operations on July 15, 2015 and has a five member board whose terms of office are three years.

The Pension Trust Fund investments are recorded at fair value, see Note 2 for pricing disclosures.

#### I. Receivables

#### **Accounts Receivable**

Utility Enterprise Fund operating revenues are generally recognized on the basis of cycle billings rendered monthly. Revenues for services delivered during the last month of the fiscal year that have not been read by September 30 are accrued based on meter readings for the applicable consumption taken in October and billed in October and November. All trade receivables are shown net of an allowance for uncollectibles.

## **Property Taxes Receivable**

Under Florida law, the assessment of all properties and the collection of county, municipal, special district and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The laws of the State regulating tax assessments are also designed to assure a consistent property valuation method statewide. Florida Statutes permit municipalities to levy property taxes at a rate of up to 10 mills. The City's current combined millage is 4.6223 mills.

All real and tangible personal property taxes are due and payable on the levy date of November 1 of each year, or as soon thereafter as the assessment roll is certified by the Orange County Property Appraiser (levy date). Orange County mails to each property owner on the assessment roll a notice of the taxes due and the County also collects the taxes for the City. Taxes may be paid upon receipt of such notice from the

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

County, with discounts at the rate of four percent (4%) if paid in the month of November and reduces one percent (1%) per month through February. Taxes paid in March are without discount and all unpaid taxes on real and tangible property become delinquent on April 1 (the lien date) of the year following the year in which taxes were assessed. Procedures for collecting delinquent taxes, including applicable tax certificate sales, are provided for by the laws of Florida. The City recognizes ad valorem revenues in the fiscal year during which they are levied, to the extent collected within 60 days after year-end.

#### J. Prepaid Items

Prepaid items represent payments made to vendors for services that will benefit beyond the end of the fiscal year. Prepaids in the governmental type funds are recorded using the consumption method, that is as expenditures when consumed rather than when purchased. Accordingly, reported items are equally offset by nonspendable fund balance, which indicates that they do not constitute available spendable resources even though they are a component of current assets.

#### K. Restricted Assets

The use of certain assets of the Utility, Community Redevelopment Agency and General Obligation Debt Service funds are restricted by specific provisions of bond resolutions and other agreements. Assets so designated are identified as restricted assets on the statement of Net Position.

#### L. Capital Assets

Capital assets include property, plant, equipment, sewer capacity rights, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City has no capital assets that meet the definition of intangible assets per GASB No. 51, *Accounting and Financial Reporting for Intangible Assets*, except for sewer capacity rights and easements. Property, plant, and equipment with initial, individual costs that equal or exceed \$5,000 and estimated useful lives of over one year are recorded as capital assets. Roads, bridges, and sidewalks are capitalized when their initial costs equal or exceed \$25,000 and have estimated useful lives of more than one year. Sewer capacity rights represent rights to use City of Winter Park sewer lines and City of Altamonte Springs and City of Orlando sewer plant capacity. Capacity rights, except for those purchased from the City of Orlando, are amortized over the respective terms of the agreements, ranging from 20 to 40 years. Capacity rights purchased from the City of Orlando, for which the term of the agreement is perpetuity, are amortized over estimated useful lives of the assets constructed by the City of Orlando with the related proceeds.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Depreciation and amortization is provided over the estimated useful lives of depreciable assets using the straight-line method. The estimated useful lives are as follows:

Buildings and Improvements	$15 \sim 30$ years
Sewer Capacity Rights	$20 \sim 40$ years
Improvements other than Buildings	$15 \sim 45$ years
Utility System	$25 \sim 50$ years
Infrastructure	$10 \sim 50$ years
Machinery and Equipment	$3 \sim 20$ years
Other Assets / Permanent Easements	perpetual

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## M. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for the deferred outflows of resources. This separate financial statement element, *deferred outflow of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The City reports deferred gains on refunding and deferred contributions on pension plans. A deferred gain on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred contributions for the pension plans and other post employment benefits (OPEB) were made during the fiscal year but are after the measurement date of the actuarial report. These amounts will be recognized during the next measurement period.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This represents an acquisition of net position that applies to a future period(s) and will not be recognized as in inflow of resources (revenue) until that period. Certain amounts related to pensions and other post employment benefits (OPEB) must be deferred. Differences between projected and actual earnings on pension plan investments are deferred and amortized over five years. Changes in pension plan and OPEB assumptions are deferred and amortized over the expected remaining service lives of employees.

#### N. Unearned Revenue

In the governmental funds unearned revenue includes amounts collected before the revenue recognition criteria are met and receivables that, under the modified accrual basis of accounting, are measurable but not yet earned. Unearned revenue will be recognized as revenue in the fiscal year they are earned or become available. Unearned revenue in the General Fund represents business tax revenue received for the next fiscal year. Business tax revenue received for the next fiscal year is also reported as unearned revenue in the Government-wide statements.

In the proprietary funds unearned revenue is reported as unearned revenue in the Government-wide statements regardless of its availability. Unearned revenue in the proprietary funds represent amounts paid by developers and sub-dividers to reserve capacity in the City's future water or sewer facilities and are recognized as operating revenue in the year the development connects to the water or sewer system.

#### O. Capital Contributions

Capital contributions consist primarily of water and sewer capital facilities fees charged to customers for initial connection to the City's water and/or sewer system, federal and state aid programs and developer dedications to City infrastructure.

#### P. Encumbrances

Encumbrances are recorded in governmental funds at the time a purchase order or other commitment is issued. Encumbrances at year-end represent the estimated amount of expenditures to result if unperformed purchase orders and other commitments at year-end are completed. Encumbrance accounting is utilized to assure effective budgetary control and accountability. Encumbrances are carried forward to the subsequent year and become part of the subsequent year's budget for annually budgeted funds.

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## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Q. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City of Maitland Police Officers' and Firefighters' Pension (MPFP) and additions to/deductions from the MPFP's fiduciary net position have been determined on the same basis as they are reported by MPFP. Benefit payments (including refunds of employee contributions) are recognized in the fund financial statements when due and payable in accordance with the benefit terms. Payments made after the measurement date are deferred in government-wide statements. Investments are reported at fair value.

#### R. Net Position/Fund Balances

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

**Net Position Flow Assumption** – Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

**Net Investment in Capital Assets** – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of assets reduce the balance of this category.

**Restricted Net Position** – This category presents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

**Unrestricted Net Position** – This category represents net position that does not meet the definition of "investment in capital assets" or "restricted."

**Fund Balance Flow Assumption** – Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance can be used for the same purpose; committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

The governmental funds present the components of fund balances in classifications described below.

**Nonspendable Fund Balance** – Amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact.

**Restricted Fund Balance** – Amounts that can only be spent for specific purposes stipulated by (a) external resource providers such as creditors (by debt covenants), grantors, contributors or laws and regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

**Committed Fund Balance** – Amounts that can be used only for the specific purposes determined by a formal action of the Council, the City's highest level of decision making authority, with formal action occurring prior to fiscal year end. Commitments may be changed or lifted only by the Council taking the same formal action (resolution) that imposed the constraint originally.

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Assigned Fund Balance** – Amounts that the City intends to use for a specific purpose; intent can be expressed by the City Council or City official to which the Council delegates the authority. Assigned fund balance is established by the City Council through adoption or amendment of the budget as intended for a specific purpose (such as construction, debt service or other purposes). Assignments are made via Policy Information Transmittals submitted by the City Manager during the annual budget cycle. Approved Policy Information Transmittals are effective at budget adoption.

**Unassigned Fund Balance** – This is the residual classification for the General Fund only. This classification represents fund balance that has not been assigned to other funds and has not been restricted, committed, or assigned to specific purposes within the General Fund. Unassigned fund balance may also include negative balances for any governmental fund except the General Fund, if expenditures exceed amounts restricted, committed or assigned for those specific purposes.

The City uses restricted amounts first when both restricted and unrestricted fund balance is available. Additionally, the City would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made. In the General Fund, the City strives to maintain an unassigned fund balance to be used for emergencies of 15% of the current year's GAAP basis expenditures.

## S. Revenues and Expenditures/Expenses

**Program Revenues** – Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes and other internally dedicated resources are reported as general revenues rather than program revenues.

**Property Taxes** – Property taxes are levied annually by the City based upon assessed valuations established by the Orange County Property Appraiser. The rate, as permitted by Florida Law and City Charter, is set annually by the City Council and collected by the Orange County Tax Collector. The City is permitted by State Statute to levy taxes up to 10 mills on assessed properties. Property taxes are secured by a statutory lien effective as of the original levy date of October 2020. Taxes are due March 31 and become delinquent April 1.

Compensated Absences – All general, full-time employees with less than five years of service accrue fifteen days of personal leave per year; employees with five through nine years of service accrue twenty days of personal leave per year; and employees with ten or more years of service accrue twenty-five days of personal leave per year. Regular part-time employees accrue forty hours of personal leave. Public Safety police officers and firefighters receive 80 hours of personal leave in lieu of holidays. Employees are not allowed to carry over from one year to the next more than one and one-half times their annual accrued personal leave without City Manager approval. Additionally, employees may also accrue compensatory time (time off with pay in lieu of overtime pay) for irregular or occasional overtime work. Full-time employees who leave City service are entitled to receive payment for any accrued personal leave (up to the maximum allowed) and compensatory time balances at the time of separation.

It is the City's policy that employees accrue non-vesting sick leave at the rate of ten days per year. In specific instances personal leave must be used before sick leave is used. Part-time and temporary employees are not eligible for sick leave.

A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The City accrues compensated absences in the period they are earned in the government-wide and proprietary fund financial statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Proprietary Funds Operating and Non-operating Revenues and Expenses –** Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the utility fund, solid waste fund and internal service fund are charges to customers for sales and services. Operating expenses include costs of services as well as materials, contracts, personnel and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

#### T. Grants

Grants received or used for purposes normally financed through governmental funds are accounted for within the City's existing governmental funds. Revenues received or used from grants for governmental funds are recognized as intergovernmental revenues when they become susceptible to accrual, that is both measurable and available (modified accrual basis).

#### 2. CASH AND CASH EQUIVALENTS AND INVESTMENTS

The City maintains cash and cash equivalents and investment pools that are available for use by all funds except for those in which the cash and investments must be segregated for bond indenture or other legal restrictions such as in Pension Trust Fund. Interest earned on pooled cash and investments is allocated to funds based on the average daily balances. As of September 30, 2021, these amounts are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and Cash Equivalents	\$ 28,849,870
Investments	22,258,523
Fiduciary Funds:	
Cash and Cash Equivalents	1,357,686
Investments	 41,291,050
Total Cash and Cash Equivalents and Investments	\$ 93,757,129
Cash on hand	\$ 1,740
Deposits with financial institutions	28,848,130
Deposits with Government Investment Trusts	22,258,522
Investment Custodians	 42,648,736
Total Cash and Cash Equivalents and Investments	\$ 93,757,129
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#### A. Deposits

Deposits consist of demand accounts with financial institutions. All deposits with financial institutions were 100% insured by Federal depository insurance or by collateral pursuant to the Public Depository Security Act of the State of Florida. The bank balance of demand deposits was \$28,312,819 at September 30, 2021, and the book balance was \$28,848,130. At September 30, 2021, the City's petty cash funds totaled \$1,740.

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## 2. CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### **B.** Investments

Florida Statutes, the City's Charter and its Investment Policy for the Primary Government and Pension Plan authorize the investment of funds in the following:

#### **Primary Government**

- (1) The Florida Local Government Surplus Funds Trust,
- (2) Direct obligations of the U.S. Government,
- (3) Direct obligations of any bank or savings and loan association certified as a Qualified Public Depository by the State of Florida including: interest bearing savings accounts, money market accounts, certificates of deposit, money market certificates or time deposits, and
- (4) Obligations of the Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Federal Home Loan Bank or its district banks, Government National Mortgage Association, and Federal National Mortgage Association (US Government agency).

The State Board of Administration (SBA) administers the Local Government Surplus Funds Trust Fund (LGSTF), a Local Government Investment Pool (LGIP), which is governed by Chapter 19-7 of the Florida Administrative Code and Chapters 215 and 218 of the Florida Statutes. These rules provide guidance and establish the policies and general operating procedures for the administration of the LGSTF. The LGSTF is not a registrant with the Securities and Exchange Commission (SEC).

FL SAFE is a LGIP organized under FS 163 and is administered under FS 218 and the FL SAFE Indenture of Trust. Investments are collateralized by municipal securities, fully collateralized by an irrevocable letter of credit from the Federal Home Loan Bank (FHLB) Atlanta.

The Florida Cooperative Liquid Assets Securities System ("FLCLASS") is an independent LGIP designed to meet the cash management and short-term investment needs of Florida governmental entities and was created by an interlocal agreement by and among State public agencies under FS 163 and is administered under FS 218. FLCLASS is governed by a Board of Trustees (the "Board"). The Board supervises the Trust and its affairs and acts as the liaison between the Participants, the Custodian, the Administrator and all service providers.

The fair values of the LGIP's are equal to the value of the pool shares. The investments in the LGIP's are not insured by FDIC or any other governmental agency. The LGIP's follow GASB Statement No. 79 and value all securities at amortized cost, which approximate fair value, in an attempt to maintain a constant net asset value (NAV) of \$1 per share.

US Government agency securities consist of Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Federal Home Loan Bank or its district banks, Government National Mortgage Association, and Federal National Mortgage Association.

#### Pension Plan

The Municipal Police Officers' and Firefighters' Pension Trust Fund (Pension Fund), has a broader investment policy as approved by the board of the Pension Fund. The authorized investments include fixed income, equities (foreign and domestic), savings and time deposits, obligations of the United States Government (and its agencies) including instruments guaranteed as to principal and interest by the U.S. Government, bonds issued by the State of Israel, money markets, mutual funds, real estate, and alternative investments. The Pension Fund is prohibited from investing more than five percent (5%) of plan assets in the common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed five percent (5%) of the outstanding stock of that company. Additionally, the aggregate of investments in the common stock or capital stock of companies at market shall not exceed twenty-five percent (25%) foreign and seventy-five percent (75%) of the fund's assets. Fixed income securities shall have a minimum rating of investment grade as determined by Standard and Poor's or Moody's and not more that 5% of total plan funds in any single corporation.

## 2. CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

Fair value investments classified at Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Fair value investments classified as Level 2 of the fair value hierarchy are valued using the active market rates for the underlying securities and are valued using a matrix pricing model. Fair value investments classified as Level 3 of the fair value hierarchy are valued using non-observable inputs. Investments with Local Government Investment Pools (LIGP) are recorded at net asset value (NAV) per share. This method of determining fair value uses member units to which a proportionate share of net asset is attributed.

#### Credit Risk

In compliance with the City's investment policy the City minimizes credit risk losses due to default of a security issue or backer by: limiting investments to the safest types of securities, limiting bank certificates of deposit to institutions designated as qualified public depositories in compliance with Florida Statute 280.02, and diversifying the investment portfolio so that potential losses on individual securities are minimized. The Pension Fund minimizes credit risk by limiting investment in debt securities to those corporations that hold a rating in one of the three highest classifications by a major bond rating service.

The City's investments categorized by credit risk as of September 30, 2021, are:

## **Primary Government**

Investments Measured at Net Asset Value			 funded nitments_	Redemption Frequency	Redemption Notice Period
FL CLASS	AAAm	6,723,746	\$ -	Immediate	1 day
Investments Measured at Amortized Cost FL SAFE					
Stable NAV	AAAm	3,443,516			
Variable NAV	AAAf	3,584,038			
SBA Prime	AAAm	8,507,223			
		15,534,777			
Total Investments		\$ 22,258,523			

#### Pension Plan

Tension Fian			lue Measurements Using			
	S&P Rating	Fair Value	Level 1	Level 2	Level 3	
US Government Direct*	N/A	\$ 2,920,516	\$ 1,856,265	\$ 1,064,251	\$ -	
US Agency Securities						
Federal Home Loan Mortgage Corp.	AA	959,130	-	959,130	-	
Federal National Mortgage Assn.	AA	990,948	-	990,948	-	
Corporate Debt	Α	703,614	-	703,614	-	
Corporate Debt	BBB	991,559	-	991,559	-	
Private Debt / Alternative	N/A	422,790	-	-	422,790	
Bond Mutual Funds	N/A	4,110,246	4,110,246	-	-	
Domestic Stocks	N/A	9,156,428	9,156,428	-	-	
Foreign Stocks	N/A	382,431	382,431	-	-	
Equity Mutual Funds	N/A	17,330,278	17,330,278	-	-	
Real Estate /Alternative	N/A	3,323,110			3,323,110	
		\$ 41,291,050	\$ 32,835,648	\$ 4,709,502	\$ 3,745,900	

<sup>\*</sup>The table does not rate U.S. Government Securities as these securities are backed by the full faith and credit of the U.S. Government.

## 2. CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### Interest Rate Risk

#### **Primary Government**

As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy requires a maximum maturity of no longer than five (5) years for operating funds and ten (10) years for non-operating funds. Maturities are structured to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the secondary market prior to maturity.

#### **Pension Fund**

The established performance objectives require investment maturities to match anticipated cash-flow requirements in order to pay obligations when due. The Plan does not have a policy that limits investment maturities as a means of managing their exposure to fair value losses arising from increasing interest rates and therefore does not have a maximum maturity for its investment portfolio.

As of September 30, 2021, the primary government and the pension fund had the following investments subject to interest rate risk using the segmented time distribution method:

Primary Government	Fair Value			nvestment Maturity (in years) ess than 1
FL SAFE FL CLASS	\$	7,027,554 6,723,746	\$	7,027,554 6,723,746
SBA Prime	\$	8,507,223 22,258,523	\$	8,507,223 22,258,523

FL CLASS has a dollar weighted average days to maturity of 47 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of FLCLASS at September 30, 2021, is 84 days.

Pension Fund		Fair	Investment Maturity (in years)							
	Value		Less than 1		1 - 5	6 - 10	More than 10			
U.S. Government Direct	\$	2,920,516	\$	-	\$ 1,162,864	\$ 1,298,836	\$	458,816		
U.S. Government Agency Securities		1,950,078		-	-	458		1,949,620		
Corporate Debt		1,695,173		-	279,737	1,415,436		-		
Private Debt / Alternative		422,790		-	422,790	-		-		
Bond Mutual Funds		4,110,246		4,110,246	-	-		-		
		11,098,803	\$	4,110,246	\$ 1,865,391	\$ 2,714,730	\$	2,408,436		

#### **Investments not subject to Interest Rate Risk:**

Total Fair Value	\$ 41,291,050
Alternatives	3,323,110
<b>Equity Mutual Funds</b>	17,330,278
Foreign Stock	382,431
Domestic Stock	9,156,428

#### Custodial Risk

Custodial credit risk is the risk that, in the event of the failure of the counter party, the government or the pension plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. To mitigate custodial risk, the City requires brokers/dealers to provide audited financial statements, proof of National Association of Securities Dealers certification and proof of state registration. Securities transactions between a financial institution and broker/dealer and the custodian involving purchase or sale of securities by transfer of money or securities must be made on a "delivery vs. payment" basis, if applicable, to ensure the custodian will have the security or money, as appropriate, in hand at the conclusion of the transaction.

## 2. CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### Concentration of Credit Risk

## **Primary Government**

The City's investment policy requires that investments be diversified by security type and institution. Specific limitations as to the percentage of the portfolio and length of maturity for each type of investment are as follows:

Investment	Maximum	Actual
Local Government Surplus Trust Funds / % within	90% / 30%	44% / 17%
any single pool		
Money Market, CD's and Savings Accounts / % with	90% / 75%	56.4%
the same Financial Institution		
Other U.S. Government Obligations / Agencies	50%	0%

#### **Pension Fund**

The Pension Fund minimizes concentration of credit risk by prohibiting investment of more than five (5) percent of its assets in the corporate debt, common or capital stock of one company. As of September 30, 2021, the Pension Fund did not have holdings of any one company which exceeded the 5% limit.

## **Deferred Compensation Plan**

The City maintains an Employee Deferred Compensation Plan as a benefit to employees. As prescribed by the Plan documents, the Plan Administrator is authorized to invest Plan assets in a variety of investment products, which are held by the Plan Administrator, and not in the City's name. At September 30, 2021, and during the year, Plan assets were invested in various mutual funds under a custodial account. The City has no fiduciary responsibility for these accounts; accordingly, they have not been reflected in the financial statements.

## 3. ACCOUNTS RECEIVABLE - NET

Accounts receivable at September 30, 2021 consists of the following:

	General	No	onmajor	Utility	Solid Waste	
Description	 Fund	Gove	ernmental	 Fund	 Fund	Total
Accounts Receivable	\$ 619,658	\$	51,767	\$ 302,883	\$ 126,998	\$ 1,101,306
Unbilled Receivables	-		-	804,560	-	804,560
Special Assessments	 17,083			 		17,083
	636,741		51,767	1,107,443	126,998	1,922,949
Less: Allowance for Uncollectibles	 (8,157)		(22,000)	 (87,000)	 (37,000)	 (154,157)
<b>Total Net Receivables</b>	\$ 628,584	\$	29,767	\$ 1,020,443	\$ 89,998	\$ 1,768,792

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#### 4. INTERFUND ACCOUNTS

Individual interfund receivables, payables and transfers at September 30, 2021 are as follows:

	Advances to		Adv	Advances From			
	0	ther Funds	Othe	er Funds			
Major Funds:							
General Fund	\$	6,873,867	\$	215,800			
CRA Fund		-		9,834,340			
Utility Fund		1,896,455		-			
Solid Waste Fund		215,800		-			
Nonmajor Governmental Funds		1,064,018					
	\$	10,050,140	\$	10,050,140			

The Due to Other Funds balances reported in the fund financial statements typically represent amounts with an offsetting Due from Other Funds in the General Fund as a result of the use of a pooled cash accounts payable system. The Advances to Other Funds reported in the General Fund reflects funding provided to the CRA for funding of operating expenses and capital projects expected to be repaid with tax increment revenue in future years. The CRA has also received advances from the Parks Impact Fee Fund and Road Impact Fee Fund which are expected to be repaid with tax increment revenue. The majority of the Utility Fund advance relates to the sale of real estate to the CRA and is expected to be repaid with tax increment revenue. In FY 2017, Council approved an advance from Solid Waste Fund to the General Fund to purchase land, the advance will be paid back over five (5) years.

	Transfers	<b>Transfers</b>	
Fund	In	Out	Purpose
General Fund	\$ 420,300	\$ 8,716	Transfer in from Solid Waste, Utilities, and Stormwater. Transfer out to CRA fund per approved budget. Transfer out to Solid Waste, for franchise fee, cover admin expenses, and pay Solid Waste interest from advance.
CRA Fund	316	-	Transfer in from General Fund per approved budget to cover admin and operating expenses.
Solid Waste Fund	8,400	420,300	Transfer in to pay interest on advance to General Fund, transfer out to General Fund per approved budget.
	\$ 429,016	\$ 429,016	

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## 5. CAPITAL ASSETS

## A. Changes in Capital Assets

The following show the changes in capital assets by governmental activities and business-type activities for the Utility Fund. Also shown is a summary of depreciation expense by function:

## Governmental Activities:

Communicated Assistation	Beginning Balance	I	D	Ending Balance
Governmental Activities	10/1/2020	Increases	Decreases	9/30/2021
Capital Assets, Not Being Depreciated:				
Land	\$ 16,963,854	\$ 325,239	\$ -	\$ 17,289,093
Construction In Progress	2,900,530	835,457	2,459,576	1,276,411
Other Capital Assets	126,200	- 4460606		126,200
Total Capital Assets, Not Being Depreciated	19,990,584	1,160,696	2,459,576	18,691,704
Capital Assets, Being Depreciated:				
Buildings	22,015,191	516,848	-	22,532,039
Improvements other than Buildings	5,818,829	2,314,986	-	8,133,815
Machinery, Equipment and Vehicles	15,391,816	1,455,781	816,294	16,031,303
Infrastructure	47,168,138	2,981,964		50,150,102
Total Capital Assets Being Depreciated	90,393,974	7,269,579	816,294	96,847,259
Less Accumulated Depreciation For:				
Buildings	(9,675,115)	(717,745)	-	(10,392,860)
Improvements other than Buildings	(4,267,268)	(235,274)	-	(4,502,542)
Machinery, Equipment and Vehicles	(10,125,551)	(1,249,573)	(798,022)	(10,577,102)
Infrastructure	(11,278,681)	(1,012,301)	-	(12,290,982)
Total Accumulated Depreciation	(35,346,615)	(3,214,893)	(798,022)	(37,763,486)
Total Capital Assets, Being Depreciated, Net	55,047,359	4,054,686	18,272	59,083,773
Governmental Activities Capital Assets, Net	\$ 75,037,943	\$ 5,215,382	\$ 2,477,848	\$ 77,775,477
Rusiness-tyne Activities:				
Business-type Activities:	Beginning			Ending
Business-type Activities:	Beginning Balance			Ending Balance
	Beginning Balance 10/1/2020	Increases	Decreases	Balance
Business-type Activities:  Business-type Activities Utility Fund	Balance	Increases	Decreases	
Business-type Activities	Balance 10/1/2020		Decreases	Balance 9/30/2021
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated: Land	Balance 10/1/2020 \$ 1,021,308		\$ -	### Balance 9/30/2021   \$ 1,021,308
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated: Land Construction In Progress	### Balance 10/1/2020 ### 1,021,308 2,414,398	Increases  \$ - 3,913,845		### Balance   9/30/2021  \$ 1,021,308   6,158,517
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated: Land Construction In Progress Easements	### Balance 10/1/2020   \$ 1,021,308   2,414,398   270,253	\$ - 3,913,845	\$ - 169,726	### Balance   9/30/2021     \$ 1,021,308     6,158,517     270,253
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated: Land Construction In Progress	### Balance 10/1/2020 ### 1,021,308 2,414,398		\$ -	### Balance   9/30/2021  \$ 1,021,308   6,158,517
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated: Land Construction In Progress Easements	### Balance 10/1/2020   \$ 1,021,308   2,414,398   270,253	\$ - 3,913,845	\$ - 169,726	### Balance   9/30/2021     \$ 1,021,308     6,158,517     270,253
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated: Land Construction In Progress Easements Total Capital Assets, Not Being Depreciated	### Balance 10/1/2020   \$ 1,021,308   2,414,398   270,253	\$ - 3,913,845	\$ - 169,726	### Balance   9/30/2021     \$ 1,021,308     6,158,517     270,253
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements	\$ 1,021,308 2,414,398 270,253 3,705,959	\$ - 3,913,845 - 3,913,845	\$ - 169,726	\$ 1,021,308 6,158,517 270,253 7,450,078
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617 31,032,579	\$ - 3,913,845 - 3,913,845 312,088 - 438,958	\$ - 169,726 - 169,726	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617 31,274,295
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617	\$ - 3,913,845 - 3,913,845 312,088	\$ - 169,726 - 169,726	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Capital Assets, Being Depreciated	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617 31,032,579	\$ - 3,913,845 - 3,913,845 312,088 - 438,958	\$ - 169,726 - 169,726	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617 31,274,295
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Capital Assets, Being Depreciated  Less Accumulated Depreciation and Amortization For:	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617 31,032,579 43,148,734	\$ - 3,913,845 - 3,913,845 312,088 - 438,958 751,046	\$ - 169,726 - 169,726	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617 31,274,295 43,702,538
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Capital Assets, Being Depreciated  Less Accumulated Depreciation and Amortization For:     Sewer Capacity Rights	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617 31,032,579 43,148,734 (5,808,788)	\$ - 3,913,845 - 3,913,845 312,088 - 438,958 751,046 (191,690)	\$ - 169,726 - 169,726	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617 31,274,295 43,702,538 (6,000,478)
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Capital Assets, Being Depreciated  Less Accumulated Depreciation and Amortization For:	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617 31,032,579 43,148,734	\$ - 3,913,845 - 3,913,845 312,088 - 438,958 751,046	\$ - 169,726 - 169,726	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617 31,274,295 43,702,538
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Capital Assets, Being Depreciated  Less Accumulated Depreciation and Amortization For:     Sewer Capacity Rights     Buildings and Improvements	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617 31,032,579 43,148,734 (5,808,788) (1,201,211)	\$ - 3,913,845 - 3,913,845 312,088 - 438,958 751,046 (191,690) (107,834)	\$ - 169,726 - 169,726 - 197,242 197,242	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617 31,274,295 43,702,538 (6,000,478) (1,309,045)
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Capital Assets, Being Depreciated  Less Accumulated Depreciation and Amortization For:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Accumulated Depreciation	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617 31,032,579 43,148,734 (5,808,788) (1,201,211) (12,981,750)	\$ - 3,913,845 - 3,913,845 312,088 - 438,958 751,046 (191,690) (107,834) (940,722)	\$ - 169,726 - 169,726 - 197,242 197,242 - (197,242)	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617 31,274,295 43,702,538 (6,000,478) (1,309,045) (13,725,230)
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Capital Assets, Being Depreciated  Less Accumulated Depreciation and Amortization For:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Accumulated Depreciation  Total Capital Assets, Being Depreciated	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617 31,032,579 43,148,734 (5,808,788) (1,201,211) (12,981,750) (19,991,749)	\$ - 3,913,845 - 3,913,845 312,088 - 438,958 751,046 (191,690) (107,834) (940,722) (1,240,246)	\$ - 169,726 - 169,726 - 197,242 197,242 - (197,242)	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617 31,274,295 43,702,538 (6,000,478) (1,309,045) (13,725,230) (21,034,753)
Business-type Activities Utility Fund Capital Assets, Not Being Depreciated:     Land     Construction In Progress     Easements Total Capital Assets, Not Being Depreciated  Capital Assets, Being Depreciated or Amortized:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Capital Assets, Being Depreciated  Less Accumulated Depreciation and Amortization For:     Sewer Capacity Rights     Buildings and Improvements     Machinery, Equipment and Vehicles Total Accumulated Depreciation	\$ 1,021,308 2,414,398 270,253 3,705,959 9,269,538 2,846,617 31,032,579 43,148,734 (5,808,788) (1,201,211) (12,981,750)	\$ - 3,913,845 - 3,913,845 312,088 - 438,958 751,046 (191,690) (107,834) (940,722)	\$ - 169,726 - 169,726 - 197,242 197,242 - (197,242)	\$ 1,021,308 6,158,517 270,253 7,450,078 9,581,626 2,846,617 31,274,295 43,702,538 (6,000,478) (1,309,045) (13,725,230)

## 5. CAPITAL ASSETS (Continued)

## Depreciation and Amortization Expense By Function

Governmental Activities:	
General Government	\$ 262,452
Public Safety	1,232,951
Physical Environment	302,666
Transportation	994,350
Culture/Recreation	422,474
Total Governmental Activities	\$ 3,214,893
Business-type Activities:	
Utility Fund	\$ 1,235,137
Solid Waste Fund	 5,109
	\$ 1,240,246

## B. Net Capital Assets / Net Investment in Capital Assets

The following is a summary of net capital assets and net investment in capital assets as shown on the government-wide statement of net position:

	Governmental Activities	Business-type Activities	Total
Land	\$ 17,289,093	\$ 1,021,308	\$ 18,310,401
Sewer Capacity Rights	-	9,581,626	9,581,626
Buildings and Improvements	22,532,039	2,846,617	25,378,656
Improvements other than Buildings	8,133,815	-	8,133,815
Machinery, Equipment and Vehicles	16,031,303	31,274,295	47,305,598
Infrastructure	50,150,102	-	50,150,102
Construction in Progress	1,276,411	6,158,517	7,434,928
Other Capital Assets	126,200	270,253	396,453
	\$ 115,538,963	\$ 51,152,616	\$ 166,691,579
Less:			
Accumulated Depreciation and Amortization	(37,763,486)	(21,034,753)	(58,798,239)
Capital Assets - Net	\$ 77,775,477	\$ 30,117,863	\$ 107,893,340
Less:			
Outstanding principal of capital-related borrowings	(19,590,000)	(10,635,012)	(30,225,012)
Accounts Payable and Retainage Payable	(72,456)	(1,221,371)	(1,293,827)
Plus:			
Capital-Related Deferred Outflows of Resources	191,278		191,278
Net Investment in Capital Assets	\$ 58,304,299	\$ 18,261,480	\$ 76,565,779

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#### 6. LONG-TERM LIABILITIES

#### **A**. A summary of changes in long-term liabilities is as follows:

	Balance	4 4 4 1 1 1 1 1 1	Dadustiana	Balance	Due Within
	10/1/2020	Additions	Reductions	9/30/2021	One Year
Governmental Activities:					
Loans Payable:					
Limited Tax GO Loan	\$ 9,125,000	\$ -	\$ (525,000)	\$ 8,600,000	\$ 550,000
CRA Revenue Loan	11,500,000		(510,000)	10,990,000	550,000
Total Bonds Payable	20,625,000	-	(1,035,000)	19,590,000	1,100,000
Compensated Absences	1,233,380	1,105,176	(1,134,856)	1,203,700	177,620
Accrued General Pension Costs	804,778	-	(486,336)	318,442	-
Accrued Police & Fire Pension Costs	9,560,191	-	(4,169,152)	5,391,039	=
Other Post Employment Liability	8,481,500	528,900		9,010,400	276,000
Governmental Activities					
Long-term Liabilities	\$ 40,704,849	\$ 1,634,076	\$(6,825,344)	\$ 35,513,581	\$ 1,553,620
B					
Business-type Activities:					
Utility Revenue Loan	\$ 8,030,000	\$ -	\$ (440,000)	\$ 7,590,000	\$ 450,000
State Revolving Fund Loan	270,238	2,798,567	(23,793)	3,045,012	120,944
Compensated Absences	56,240	43,973	(51,713)	48,500	10,220
Other Post Employment Liability	625,414	94,960		720,374	
Business-type Activities					
Long-term Liabilities	\$ 8,981,892	\$ 2,937,500	\$ (515,506)	\$ 11,403,886	\$ 581,164

Compensated absences for governmental activities will be liquidated in future periods by the General Fund and Environmental Stormwater Fund. The Other Post-Employment Benefits and Pension Costs obligation will be liquidated in future periods by the General Fund.

#### B. Loans Payable

#### **Limited Tax General Obligation Refunding Note, Series 2014**

On September 3, 2014, the City secured an \$11,970,000 limited tax general obligation note from a direct borrowing from TD Bank secured by a lien upon and pledge of the revenues received from the levy and collection of voted debt service millage not to exceed one-half of one mill (0.5 mills) per year on all the taxable property within the City. The millage rate for fiscal year 2021 was 0.315 mills. Proceeds of such tax are deposited, as received, into the Sinking Fund and applied solely for the purpose of paying the principal and interest as they become due. The note carries an interest rate of 3.15% and matures on July 1, 2034, and has annual principal and bi-annual interest payments. The note may be prepaid in whole or part on any date prior to September 3, 2024, with 2 Business Days' notice and a "Prepayment Premium" of 1.00% of the principal balance being prepaid multiplied by the remaining term. For the current year, principal and interest paid was \$812,438.

Proceeds from the Series 2014 issuance were used to refund the GO Bonds Series 2005 which were used for the construction of City Hall and Fire Station 45.

#### Community Redevelopment Agency Redevelopment Revenue Note, Series 2014

On November 4, 2014, the City secured a \$13,485,000 Redevelopment Revenue loan from a direct borrowing from TD Bank secured by tax increment revenue and a covenant to budget and appropriate from any non-ad valorem resources available. The loan carries an interest rate of 3.14%, has annual principal and bi-annual interest payment with a final maturity of July 1, 2034. Deposits to the restricted revenue account are required monthly in the amount of one sixth  $(1/6^{th})$  of the interest due on the next semi-annual interest payment date and one twelfth  $(1/12^{th})$  of the principal on the next principal date. Funds in the restricted revenue account are to be continuously secured in the same manner as state and municipal deposits of funds are required to be secured by the Laws of the State of Florida.

## 6. LONG-TERM LIABILITIES (Continued)

The City has pledged, as security for the loan, to appropriate funds from the City's General Fund should revenues from the CRA be insufficient to cover the debt service payments. The proceeds from the Series 2014 issuance were used to refund the CRA Bonds Series 2005 which were used for the construction of transportation improvements, stormwater and utility infrastructure related to the Downtown Maitland Master Plan Projects. For the current year, principal and interest paid and total tax incremental financing revenue was \$871,100 and \$2,673,730, respectively.

#### **Utility Revenue Note, Series 2015**

The City has pledged future water customer revenues, net of specified operating expenses to repay \$10 million Utility Revenue loan issued August 25, 2015, from a direct borrowing from Hancock Bank. Proceeds from the loan provided financing of certain utility improvements in the City, including but not limited to Lift Station 4 force main diversion (\$1.5 million), Lift Station 6 (\$814 thousand), Lift Station 4 (\$713 thousand), Lift Station 10 (\$1 million), Lift Station 10 Force Main (\$2.4 million), Water Plant 4 water main (\$1.2 million), Independence Lane water main and sewer improvement (\$858 thousand), and Lift Station 3 (\$382 thousand). The loan is payable solely from Utility customer net revenues and are payable through 2035. Annual principal and interest payments on the bonds are expected to require less than 80% of net revenues. Total principal and interest outstanding is disclosed below. For the current year, principal and interest paid and total net operating revenues were \$659,384 and \$2,562,986; respectively, for a coverage ratio of 295%; sufficiently covering the 125% coverage requirement.

The loan carries an interest rate of 2.77%, has annual principal and bi-annual interest payments with a final maturity of July 1, 2035. Deposits to the restricted revenue account are required monthly in the amount of one sixth  $(1/6^{th})$  of the interest due on the next semi-annual interest payment date and one twelfth  $(1/12^{th})$  of the principal on the next principal date. Fund in the restricted debt service fund are secured as required by the Laws of the State of Florida.

#### Florida Department of Environmental Protection State Revolving Loan

The State Revolving Loans (SRL's) contain similar covenant and default provisions. Significant provisions include maintaining rates and charges to provide 115% times the annual loan payments, provide for annual audit and single audit as applicable, fund loan service and reserve accounts and collection of utility system revenues. Article VI of the agreements outlines defaults and remedies for the City, including 30 days to correct any default. Remedy, if not corrected within the allotted 30 day cure period, includes legal action against the City up to and including transfer of other State revenues due to the City to cover the delinquent amounts. The loan is secured by net revenues of the Utility.

In fiscal year 2020, the City finalized SRL DW480250 in the amount of \$270,238 to fund the design and engineering of utility system water supply upgrades. This loan is for 10 years and has an annual interest rate of 2.48%. The loan has semiannual principal and interest payments. For the current year, principal and interest paid and total net operating revenues were \$ 30,773 and \$2,562,986; respectively, for a coverage ratio of 295%; sufficiently covering the 115% coverage requirement.

During fiscal year 2021, the City entered into SRL DW480251 in the amount of \$9,449,546 to fund the construction of utility system water supply upgrades along 17-92. This loan is for 20 years and has an annual interest rate of 1.44%. The loan has semiannual principal and interest payments. Thus far, the City has drawn down \$1,500,429 from DW480251 funds and has not made any loan payments.

During fiscal year 2021, the City entered into SRL WW480260 in the amount of \$2,635,655 to fund the construction of utility system waste water force main. This loan is for 20 years and has an effective annual interest rate of 0.15%; which is comprised of actual interest of 0.075% and a grant for 0.075%. The loan has semiannual principal and interest payments. Thus far, the City has drawn down \$1,298,138 from WW480260 funds and has not made any loan payments.

## 6. LONG-TERM LIABILITIES (Continued)

During fiscal year 2021, the City entered into SRL WW480270 in the amount of \$9,828,404 to fund the construction of utility system master lift station and septic to sewer conversion. This loan is for 20 years and has an effective annual interest rate of 0.0%. The loan has semiannual principal and interest payments. Thus far, the City has not drawn down any funds for WW480270, and has not made any loan payments. City Council awarded the construction contract on June 14, 2021.

The following is a schedule of these long term obligations of the City:

	Purpose of Issue	Amount Issued	Amount Outstanding	Interest Rate
Governmental Activities:				
General Obligation Direct Borrowing:				
Limited General Obligation Note Series 2014	Refund the General Obligation Bonds Series 2005	\$ 11,970,000	\$ 8,600,000	3.15%
Revenue Note Direct Borrowing:	Series 2005			
Community Redevelopment Agency	Refund the CRA Redevelopment Bonds	13,485,000	10,990,000	3.14%
Redevelopment Revenue Loan	Series 2005; related to Downtown	10,100,000	10,550,000	0.1170
Series 2014	Maitland Master Plan Projects			
<b>Total Governmental Activities</b>			\$ 19,590,000	
Business-type Activities:				
Direct Borrowing	Finance multiple utility improvements	\$ 10,000,000	\$ 7,590,000	2.77%
Utility Revenue Note Series 2015	throughout the City according to Capital Improvement Plan			
Direct Borrowing				
State Revolving Fund	Finance Utility Improvements			
Loan DW480250	17-92 Water Main design	270,238	246,445	2.48%
Loan DW480251	17-92 Water Main construction	1,500,429	1,500,429	1.44%
Loan WW480260	Lift Station 6 Force Main construction	1,298,138	1,298,138	0.075%
			3,045,012	
<b>Total Business-type Activities</b>			\$ 10,635,012	

## C. Debt Service Requirements

The following are the debt service requirements to maturity on the City's limited tax general obligation and community redevelopment agency revenue bonds:

	Direct Bo Limited Tax Gen	O	Direct Borrowing CRA Redevelopment Revenue			
Fiscal	Note Seri	· ·	Note Ser			
Year	Principal	Interest	Principal Interest		<b>Total</b>	
2022	550,000	270,900	550,000	345,086	1,715,986	
2023	565,000	253,575	590,000	327,816	1,736,391	
2024	585,000	235,778	635,000	309,290	1,765,068	
2025	595,000	217,350	685,000	289,351	1,786,701	
2026	615,000	198,607	730,000	267,842	1,811,449	
2027 - 2031	3,390,000	689,063	4,435,000	963,352	9,477,415	
2032 - 2034	2,300,000	146,317	3,365,000	215,247	6,026,564	
Total	\$ 8,600,000	\$ 2,011,590	\$10,990,000	\$ 2,717,984	\$24,319,574	

## 6. LONG-TERM LIABILITIES (Continued)

#### **Business-type Activities**

Fiscal	Direct Bo Utility Rev Series	enue Note	Direct Borrowing SFR Revenue SFR 50-60		
Year	<u>Principal</u>	Interest	<u>Principal</u>	Interest	Total
2022	450,000	210,243	120,945	19,410	800,598
2023	465,000	197,778	154,932	28,728	846,438
2024	475,000	184,897	156,681	26,978	843,556
2025	490,000	171,740	158,466	25,195	845,401
2026	505,000	158,167	160,283	23,377	846,827
2027 - 2031	2,730,000	573,529	798,576	88,584	4,190,689
2032 - 2036	2,475,000	173,679	710,532	52,068	3,411,279
2037 - 2041	-	-	741,605	20,998	762,603
2042 - 2046			42,992	310	43,302
Total	\$ 7,590,000	\$ 1,670,033	\$ 3,045,012	\$ 285,648	\$12,590,693

The loans through SRF loan program are secured by pledged revenues of the water and sewer Utilities Fund. In the event the anticipated Pledged Revenues are shown by the City's annual budget to be insufficient to make the Semiannual Loan Payments for such Fiscal Year when due, the City shall include in such budget other legally available non-ad valorem funds which will be sufficient, together with the Pledged Revenues, to make the Semiannual Loan Payments.

#### D. Loan Covenants

The Utility Revenue Note, Series 2015, resolution provides for the following:

- Rate Covenant: Maintain and collect fees, rates, rentals and other charges of the Utility System, which will always provide Net Revenues of the System sufficient to pay one hundred twenty-five percent (125%) of the Bond Service Requirement on outstanding debt service requirements for the applicable year.
- 2. 2015 Project Fund: The proceeds of the loan shall be deposited in a project account to be used to pay the costs of the utility projects.
- *3. Revenue Fund:* All gross revenues of the Utility System, other than excluded items, shall be deposited into the Revenue Fund.
- 4. Bond Service Fund: Disposition of Revenues
  - a. *Interest Account*: Deposit such sum sufficient to pay one-sixth  $(1/6^{th})$  of all interest coming due on the next interest payment date.
  - b. *Principal Account:* Deposit such sum sufficient to pay one-twelfth (1/12<sup>th</sup>) of the current principal amount which will mature and become due.
- 5. Renewal, Replacement and Improvement Fund: The City shall deposit moneys from into the fund at least equal to five percent (5%) of the Gross Revenues received during the immediately preceding Fiscal Year with a minimum balance of \$200,000.
- 6. Surplus Fund: The balance of any moneys remaining in the Revenue Fund after the above required payments have been made shall be deposited into the Surplus Fund and may be used for any lawful purpose of the Issuer.
- 7. Rate Stabilization Fund: The Issuer may transfer into the Rate Stabilization Fund such moneys which are on deposit in the Surplus Fund as it deems appropriate.

#### 6. LONG-TERM LIABILITIES (Continued)

State Revolving Fund Loans (SRF), provides the following:

1. Rate Covenant: Maintain and collect fees, rates, rentals and other charges of the Utility System, which will always provide Net Revenues of the System sufficient to pay one hundred fifteen percent (115%) of the Loan Payments outstanding debt service requirements for the applicable year.

For the year ended September 30, 2021, the City generated sufficient Net Revenues from the Utility to comply with the 125% Rate Covenant (295%). Loan proceeds have been deposited into a Project Fund, all revenues are in the Utility Revenue Fund, subsequent Bond Service requirements were met and the City restricted \$800,000 and \$1,200,000 in investments, for Renewal/Replacement and for Rate Stabilization respectively in the Utility Fund.

## 7. RETIREMENT PLANS

#### A. Employee 401(a) Defined Contribution Pension Plan

The City contributes to the General Employees' Money Purchase Plan (GEMPP), a defined contribution pension plan, under section 401(a) of the Internal Revenue Code, for its general, full-time employees hired on or after January 1, 1996. GEMPP is administered by the International City Managers' Association Retirement Corporation.

Benefit terms, including contribution requirement, for GEMPP are established and may be amended by the City Council. The current plan was adopted by City Ordinance No, 889. Under this plan, the City is required to contribute six percent (6%) of each eligible employee's salary. For the year ended September 30, 2021, the City recognized pension expense of \$324,069.

Employees are fully vested after a period of five years. As of September 30, 2021, there were 98 active employees participating in the plan. Nonvested City contributions are forfeited upon termination of employment. Such forfeitures are used to reduce funding requirements in future years. For the year ended September 30, 2021, forfeitures reduced the City's pension expense by \$24,994 and as of the end of September 30, 2021, there was \$45,022 in forfeitures available to reduce future funding. The plan does not issue a separate financial report.

## B. General Employees' Florida Retirement System (FRS) Pension Plan

General Information - All full-time City employees hired prior to January 1, 1996, except for police officers and firefighters, participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

www.dms.myflorida.com/workforce operations/retirement/publications.

## 7. RETIREMENT PLANS (FRS) - (continued)

*Plan Description* – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary. As of September 30, 2021; the City did not have any active employees in the business-type activities funds; therefore, no liability has been assessed to those activities.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

*Contributions* – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from July 1, 2020 through June 30, 2021 and from July 1, 2021 through September 30, 2021, respectively, were as follows: Regular—10.00% and 10.82%;

#### 7. RETIREMENT PLANS - (FRS) (continued)

Special Risk Administrative Support—35.84% and 37.76%; Special Risk—24.45% and 25.89%; Senior Management Service—27.59% and 29.01%; and DROP participants—16.98% and 18.34%. These employer contribution rates include the 1.66% HIS Plan subsidy for the periods July 1, 2019 through September 30, 2021.

The City's contributions, including employee contributions of \$9,962 to the Pension Plan was \$76,352 in retirement contributions for the fiscal year ended September 30, 2021.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2021, the City reported a liability of \$123,581 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The City's proportionate share of the net pension liability was based on the City's 2020-21 fiscal year contributions relative to the 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the City's proportionate share was 0.001636 percent, which was an increase of 15.4% from its proportionate share of 0.0014171 percent measured as of June 30, 2020.

For the plan's fiscal year ended June 30, 2021, the City recognized total pension income of \$40,820 In addition the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	21,182	\$	-
Change of assumptions		84,561		-
Net difference between projected and actual earnings on FRS pension plan investments Changes in proportion and differences between City FRS contributions and proportionate share of		-		431,144
FRS contributions		56,417		120,948
City FRS contributions subsequent to the measurement date		17,628		
	\$	179,788	\$	552,092

The deferred outflows of resources related to the Pension Plan, totaling \$17,628 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

FRS
\$ (84,449)
(84,319)
(99,025)
(120,700)
(1,439)
-
\$ (389,932)

#### 7. RETIREMENT PLANS - (FRS) (continued)

*Actuarial Assumptions* – The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Investment rate of return	6.80%, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2010 base table varies by member category and sex, projected generationally with Scale MP-2018 details in the valuation report.

The actuarial assumptions used in the July 1, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.1%	2.1%	1.1%
Fixed income	20.0%	3.8%	3.7%	3.3%
Global equity	54.2%	8.2%	6.7%	17.8%
Real estate	10.3%	7.1%	6.2%	13.8%
Private equity	10.8%	11.7%	8.5%	26.4%
Strategic	3.7%	5.7%	5.4%	8.4%

The Money-Weighted Rate of Return for the FRS pension plan year end June 30, 2021, net of pension plan investment expense, was 30.41%.

*Discount Rate* - The discount rate used to measure the total pension liability was 6.8%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 6.8%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.8%) or one percentage point higher (7.8%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	5.8%	6.8%	7.8%
City's Net Pension Liability	\$ 552,664	\$ 123,581	\$ (235,084)

#### 7. RETIREMENT PLANS - (FRS) (continued)

*Pension Plan Fiduciary Net Position* - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan* - At September 30, 2021, the City did not have any outstanding payables to the FRS Plan.

#### C. General Employees Retiree Health Insurance Subsidy (HIS) Program

*Plan Description* – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided – For the fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2021, the HIS contribution for the period October 1, 2014 through September 30, 2021, was 1.66%. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan was \$13,830 in retirement contributions for the fiscal year ended September 30, 2021.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2021, the City reported a liability of \$194,861 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The City's proportionate share of the net pension liability was based on the City's 2020-21 fiscal year contributions relative to the 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the City's proportionate share was 0.001589 percent, which was an increase of 1.77% from its proportionate share of 0.001561 percent measured as of June 30, 2020. As of September 30, 2021, the City did not have an active employees in the business-type activities funds to assess any liability to.

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#### 7. RETIREMENT PLANS - (HIS) (continued)

For the plan fiscal year ended June 30, 2021, the City recognized pension income of \$28,936. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Ou	eferred tflows of esources	Iı	Deferred inflows of esources
Differences between expected and actual experience	\$	6,521	\$	82
Change of assumptions Net difference between projected and actual		15,312		8,029
earnings on HIS pension plan investments Changes in proportion and differences between City HIS contributions and proportionate share of		203		-
contributions City HIS contributions subsequent to the		2,590		97,269
measurement date		2,363		
	\$	26,989	\$	105,380

The deferred outflows of resources related to the HIS Plan, totaling \$2,363 resulting from City contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Reporting Period Ending September 30,	HIS
2022	\$ (15,953)
2023	(19,361)
2024	(18,262)
2025	(12,559)
2026	(12,182)
Thereafter	(2,437)
Total	\$ (80,754)

*Actuarial Assumptions* – The total pension liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Municipal bond rate	2.16%

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2018; details in valuation report.

The actuarial assumptions used in the July 1, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

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#### 7. RETIREMENT PLANS - (HIS) (continued)

Discount Rate - The discount rate used to measure the total pension liability was 2.16%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 2.16%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (1.16%) or one percentage point higher (3.16%) than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	1.16%	2.16%	3.16%	
City's Net Pension Liability	\$ 225,278	\$ 194.861	\$ 169.941	

*Pension Plan Fiduciary Net Position* - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan* - At September 30, 2021, the City did not have any outstanding payables to the HIS Plan.

The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The report may be obtained by writing to the State of Florida, Division of Retirement, Cedars Executive Center, 2639 North Monroe Street, Building C, Tallahassee, Florida 32299-1560.

#### D. Municipal Police Officers' and Firefighters' Pension Trust Fund (MPF)

General Information – All of the City's sworn Police Officers and Firefighters participate in the City of Maitland Police Officers' and Firefighters' Pension Plan (the "Plan"). The City administers the single employer, defined benefit pension plan for the benefit of its police officers and firefighters. The Municipal Police Officers' and Firefighters' Pension Trust Fund (the "Plan") was created by City Ordinance No 564, on October 1, 1980 in a merger approved by the State of Florida of two pre-existing pension funds. The Florida Division of Retirement reviews and approves each local government's actuarial report prior to its being appropriated for use for funding purposes. Future amendments to the plan provisions can be authorized by City ordinance upon recommendation from the Board of Trustees of the Plan, and upon receipt of an actuarial impact report as to the costs and actuarial soundness of such changes.

Plan Administration – Management and oversight of the Plan is vested in the City of Maitland Police Officers' and Firefighters' Pension Board of Trustees, which consists of nine members; consist of the City's finance director, the chief of the fire department; the chief of the police department; two (2) firefighters of the City to be elected by a majority of the firefighters whose names appear on the rolls as members of this plan; two (2) police officers of the City to be elected by a majority of the police officers whose names appear on the rolls as members of this plan; and two (2) legal residents of the City to be appointed by the City Council for three (3) year terms for up to two (2) terms.

#### 7. RETIREMENT PLANS - (MPF) (continued)

Benefits Provided – The Plan provides retirement, termination, disability and death benefits. Normal retirement is computed on the basis of the earlier of: 1) Age 55 with 10 years of Credited Service, 2) Age 45 with 20 years of Credited Service, or 3) attainment of 20 years of Credited Service, regardless of Age, for Members who elected to make additional Member contributions. Upon full retirement, eligible employees will receive 3.0% of Average Final Compensation times Credited Service. For early retirement, of those who meet the threshold of age 50 with 10 years of Credited Service receive the accrued benefit, reduced 2.5% per year that the benefit commencement date precedes age 55. The vesting schedule is 50% after 5 years of Credited Service, then 10% for each additional year until 100% after 10 years of Credited Service. Member will receive the vested portion of his (her) accrued benefit payable at the Early (reduced) or Normal Retirement Date.

Disability benefits are computed for Service Incurred Covered from Date of Employment or Non-Service Incurred 10 years of Credited Service. The Member will receive accrued to date of disability but not less than 60% of Average Final Compensation (25% for Non-Service Incurred).

Death benefits are provided to beneficiaries and shall be entitled to a refund of one hundred (100) percent without interest of the contributions made as a lump sum benefit. If a member dies prior to retirement but has at least ten (10) years of contributing service, his beneficiary is entitled to the benefits otherwise payable to the member at early or normal retirement age.

In addition, the City has established a Chapter 175/185 Share Account plan benefit. Ordinance 1169 established a Share Plan for all Active Members, DROP Members, and Retirees. Premium tax monies received from the State of Florida in excess of the base amount is allocated annually to each individual Share Account based on Credited Service, determined as of September 30 (determined as of their date of termination for Retirees). The Share plan accrues interest based on net rate of investment return realized by the Plan for the preceding Plan Year. Members who terminate employment with less than 10 years of Credited Service forfeit their Share but, active and DROP Members with 10 or more years of Credited Service will be paid a lump sum upon separation from service. Retired Members are paid their allocation each year.

*Employees Covered by Benefit Terms* – As of October 1, 2020, the following employees were covered by the terms:

Inactive employees or beneficiaries currently receiving benefits	72
Inactive employees entitled to but not yet receiving benefits	26
Active employees	89
	187

Contributions –Plan Members were required to contribute 6.7% of pensionable annual salary. The actuarially determined employer/state contribution for the year ended September 30, 2021, computed through an actuarial valuation using data as of October 1, 2020 was \$1,703,348. The pensionable payroll for employees covered by the Plan for the year ended September 30, 2021 was \$6,005,450. The City received \$431,853 in insurance premium taxes from the State of Florida, \$165,317 (2.8% of current covered payroll) was subsequently included in the City's required contributions of \$1,538,031 (25.6% of current covered payroll) and the balance of \$266,536 was transferred to the Share Plan to be distributed to members via the members' share plan. The on-behalf payments are recognized as revenues and expenditures in the Police and Firefighters' Premium Tax special revenue fund. Employees contributed \$431,757 (6.9% of covered payroll) and benefit contribution buy backs of \$4,410.

#### 7. RETIREMENT PLANS - (MPF) (continued)

On October 1, 1998, the Plan was amended to allow for members to be eligible for retirement after 20 years of aggregate service, regardless of age. Employees electing this option contribute an additional amount as determined by the actuarial cost of the benefit. Additionally, the Plan enacted the Deferred Retirement Option Plan (DROP) that allows for a sixty (60) consecutive month period in which a member may maintain employment with the City after separation as an active plan participant. The Plan disbursements are deferred and accumulate in the Pension Trust Fund, receiving interest at the net rate of investment return realized by the Plan for the preceding Plan Year, but not less than zero percent (0%) or greater than ten percent (10%), or fixed at three percent (3%), (previous year's rate of return was six point six five percent [8.15%]). Upon entry into the DROP, the member's contributions to the Plan cease, and upon termination of active employment the member takes possession of the Plan disbursements and the DROP assets. The DROP balance as of September 30, 2021, was \$443,505.

Significant Accounting Policies – Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

Funding Policy - The funding methods and determinations of benefits payable are provided in the various acts of the Florida Legislature, which created the funds including the subsequent amendments thereto. Additional funding is provided by contributions from the State of Florida from property insurance premium taxes for fire (1.85% excise tax) and casualty insurance for police (0.85% premium tax) insurance policies written in the City and defined fire control district. The City is required under Chapters 175 and 185 Florida Statutes and City Ordinance #564, to contribute remaining amounts necessary to pay benefits when due. The Plan does not issue a separate financial report.

*Investments* - The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Plan's Board of Trustees. It is the policy of the Plan's Board of Trustees to pursue an investment strategy that provides sufficient return to meet its actuarial assumptions without undue investment risk. The following is the adopted asset allocation policy and the best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2021 are summarized in the following table:

	Target
Asset Class	Allocation
Domestic equity	45%
International equity	10%
Domestic core fixed income	22.5%
Domestic non-core fixed income	7.5%
Direct real estate	10%
Alternate	5%
Total	100%

Rate of return – For the year ended September 30, 2021, the annual money-weighted rate of return on pension investments, net of pension plan investment expense, was 18.11 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### 7. RETIREMENT PLANS - (MPF) (continued)

*Net Pension Liability* – The components of the net pension liability of the Plan at September 30, 2021 was determined by an actuarial valuation as of October 1, 2020 were as follows:

Total pension liability	\$ 48,014,570
Plan fiduciary net position	(42,623,531)
Net pension liability	\$ 5,391,039
Plan fiduciary net position as a percentage of the	
total pension liability	88.77%

*Actuarial Assumptions* – The total pension liability as of October 1, 2020, updated to September 30, 2021 using the following actuarial assumptions:

Inflation	2.50%
Salary increases	4.25% - 10.00%
Discount rate	7.10%
Investment rate of return	7.10%

Mortality rates healthy active lives: PubS.H-2010 (Below Median) for Employees, set forward one year. Male: PubS.H-2010 (Below Median) for Employees, set forward one year.

Mortality rates healthy retiree lives: PubS.H-2010 for Healthy Retirees, set forward one year. RP2000 Generational, 10% Annuitant White Collar / 90% Annuitant Blue Collar, Scale BB.

Mortality rates beneficiary lives: Female: PubG.H-2010 for Healthy Retirees. Male: PubG.H-2010 for Healthy Retirees, set back one year.

Mortality Rate Disabled Lives: 80% PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees.

The most recent actuarial experience study used to review the other significant assumptions was dated September 1, 2020.

The long-term expected rate of return on Pension Plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class. For 2021, the inflation rate assumption of the investment advisor was 2.50%. These ranges are combined to produce the Long-Term Expected Rate of Return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2021 are summarized in the following table:

Asset Class Domestic equity International equity Domestic core fixed income Domestic core fixed income	Long-Term Expected Real Rate of Return 7.5% 8.5% 2.5% 2.5%
	- , •

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#### 7. RETIREMENT PLANS - (MPF) (continued)

Discount rate – The discount rate used to measure the total pension liability was 7.10 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in Net Pension Liability:

	Increase (Decrease)			
	<b>Total Pension</b>	Net Pension		
	Liability	Position	Liability	
	(a)	(b)	(a) - (b)	
Balances at 9/30/20	\$ 45,390,670	\$ 35,830,479	\$ 9,560,191	
Changes for the year:				
Service cost	1,184,578	-	1,184,578	
Interest expense	3,231,309	-	3,231,309	
Share plan allocation	266,537	-	266,537	
Differences between expected and actual	64,769	-	64,769	
Change in assumptions	-	-	-	
Changes in benefit terms	-	-	-	
Contributions - City	-	1,538,031	(1,538,031)	
Contributions - State	-	431,854	(431,854)	
Contributions - members	-	413,757	(413,757)	
Contributions - buy back	4,410	4,410	-	
Net investment income	-	6,607,897	(6,607,897)	
Benefits paid	(2,127,703)	(2,127,703)	-	
Plan administrative expenses		(75,194)	75,194	
Net changes	2,623,900	6,793,052	(4,169,152)	
Balances at 9/30/21	\$ 48,014,570	\$ 42,623,531	\$ 5,391,039	

Sensitivity of the net pension liability to changes in the discount rate – The following presents the net pension liability of the City, calculated using the discount rate of 7.10 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one (1) percentage-point lower (7.10 percent) or one (1)-percentage-point higher (8.10 percent) than the current rate adopted by the Plan's board.

	Current  1% Decrease Discount Rate 1% Increa				
City's Net Pension Liability	6.10% \$ 11,026,148	7.10% \$ 5,391,039	8.10% \$ 732,752		
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#### 7. RETIREMENT PLANS - (MPF) (continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – For the year ended September 30, 2021; the City recognized pension expense of \$1,431,306. On September 30, 2021 the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflows of Resources		
Change of assumptions Net difference between projected and actual	\$	649,190	\$	-	
earnings on MPF pension plan investments		323,415		-	
Differences between expected and actual experience		-		3,354,873	
	\$	972,605	\$	3,354,873	

Amounts reported as deferred outflows of resources and deferred inflows of resources, excluding deferred contributions, related to pensions will be recognized in pension expense as follows:

Reporting Period Ending September 30,	MPF
2022	\$ (164,881)
2023	(472,652)
2024	(933,263)
2025	(811,472)
Total	\$ (2,382,268)

*Payables to the Pension Plan* - At September 30, 2021, the City did not have any outstanding payables to the MPF Plan.

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#### 7. RETIREMENT PLANS - (continued)

#### E. Pension Plans Combining Liability, Deferred Outflows/Inflows Schedule

	1	FRS		HIS	-	MPF		Total
Net Pension Liability	\$ 1	23,581	_\$	194,861	_\$	5,391,039	_\$	5,709,481
Deferred pension outflows								
Contributions subsequent to measurement date		17,628		2,363		-		19,991
Change in assumptions		84,561		15,312		649,190		749,063
Net difference between projected and								
actual earning on pension plan investments		-		203		-		203
Changes in proportion and differences								
between contribution and proportionate								
share of contributions		56,417		2,590		-		59,007
Difference between expected and								
actual experience		21,182		6,521		323,415		351,118
	\$ 1	79,788	_\$	26,989	_\$	972,605	\$	1,179,382
Deferred pension inflows								
Change in assumptions	\$	-	\$	8,029	\$	-	\$	8,029
Net difference between projected and								
actual earning on pension plan investments	4	31,144		-		3,354,873		3,786,017
Changes in proportion and differences								
between contribution and proportionate								
share of contributions	1	20,948		97,269		-		218,217
Difference between expected and								
actual experience		-		82		-		82
	\$ 5	52,092	\$	105,380	\$	3,354,873	\$	4,012,345
Pension expense (income)	\$ (	40,820)	\$_	(21,750)	\$	1,431,306	\$	1,368,736

#### 8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

#### **Plan Description**

The City's Other Post-employment Benefit Plan ("OPEB Plan") is a single-employer benefit plan administered by the City for all permanent full-time general and public safety employees of the City. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

Retirees are charged the same rate the insurance company charges for the type of coverage elected. However, the premiums charged by the insurance company are based on a blending of the experience among younger, active employees and older, retired employees. Since the older retirees typically have higher costs, it means that the City is subsidizing the cost of the retiree coverage because it pays all or a significant portion of that premium on behalf of the active employees. Retirees and their dependents hired by the City after September 30, 1990, are permitted to remain covered under the City's respective medical and insurance plans, as long as they pay a full premium applicable to the coverage elected. This conforms to the minimum required of Florida governmental employers per Ch. 112.08, F.S.

Under City Resolution 16-90, the City contributes 100% of the health benefit costs to employees who retired prior to October 1, 1990, and 50% of health benefit costs to retired employees who were employed by the City on September 30, 1990. Eligible retirees may choose among the same Medical Plan options available for active employees of the City. Dependents of retirees may be covered at the retiree's option the same as dependents of active employees. Prescription Drug coverage is automatically extended to retirees and their dependents who continue coverage under any one of the Medical Plan options. Covered retirees and their dependents are subject to all the same Medical and Prescription benefits and rules for coverage as are active employees.

#### 8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (continued)

Retirees and their dependents age 65 and over are not required to enroll for Part B under Medicare in order to remain covered under the program. Prior to January 1, 2018, the plan paid as primary payer for claims regardless of whether the participant is covered under Part B. However, effective January 1, 2018, the City's insurance provider modified the plan coverage applicable to Medicare eligible retirees. The plan now pays as the Secondary Plan to Medicare Part A and B regardless if the person is actually enrolled in Medicare Part A and/or Part B; regardless if the person seeks care at a Medicare provider or not for Medicare covered services.

The OPEB Plan does not issue a stand-alone report. As of the valuation date, May 1, 2020, the following employees were covered by the benefit terms (this is a one-time opt-in benefit, therefore there are no inactive employees not yet receiving benefit payments):

Inactive employees currently receiving benefit payments	18
Inactive employees eligible for subsidy	0
Active employees eligible for 50% subsidy	4
Active employees 0% subsidy	178_
	200

#### **Funding Policy**

For the OPEB Plan, contribution requirements of the City are established and may be amended through action of the City Council. Currently the OPEB's benefits are unfunded, and as such, the City recognized \$74,289 in OPEB benefits. The required contributions are based on a pay-as-you-go financing requirement, and therefore, ultimate subsidies, are provided over time, and financed directly by the general assets of the City, which are invested in accordance with the City's investment policy. The interest rate used to calculate the present values and costs of OPEB must be the long-range expected return on those investments.

#### **OPEB Liability**

The City's total OPEB liability of \$9,730,774 was measured as of September 30, 2020, and was determined by an actuarial valuation performed on May 7, 2021. The inactive employees currently receiving benefits are funded from the Governmental Activities and therefore 100% of the current portion is allocated to Governmental Activities on the Statement of Net Position. The long-term portion is allocated based on current employee counts.

#### **Actuarial assumptions -**

The total OPEB liability was determined by valuation data as of May 1, 2020 using the following actuarial assumptions, applied to all periods included in the measurement. For fiscal year ending September 30, 2021, the only update to the May 1, 2020 valuation, is the discount rate used to determine the liabilities under GASB 75, which is based on an index rate for 20-year tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The rate used for the roll forward valuation was 2.41%.

Inflation	2.5%
Rate of Growth in Real Income	1.5%, including inflation
Discount Rate	2.41%
Extra Trend due to Technology and other factors	1.1%
Medical Trend	4.0%
Expected Health Share of GDP in 2029	20.0%
Health Share of GDP Resistance Point	25.0%
Healthcare cost trend rates:	
Pre-Medicare eligible	4.0%
Medicare eligible	4.0%

#### 8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (continued)

Healthy Active Mortality (During Employment):

Female Non-Disabled: RP2000 Generational, 100% Combined Healthy White Collar, Scale BB Male Non-Disabled (other than Special Risk): RP2000 Generational, 50% Combined Healthy White Collar / 50% Combined Healthy Blue Collar, Scale BB

Male Non-Disabled (Special Risk): RP2000 Generational, 10% Combined Healthy White Collar / 90% Combined Healthy Blue Collar, Scale BB

#### Healthy Inactive Mortality (Post-Employment)

Female Non-Disabled: RP2000 Generational, 100% Annuitant White Collar, Scale BB

Male Non-Disabled (other than Special Risk): RP2000 Generational, 50% Annuitant White Collar / 50% Annuitant Blue Collar, Scale BB

Male Non-Disabled (Special Risk): RP2000 Generational, 10% Annuitant White Collar / 90% Annuitant Blue Collar, Scale BB

#### **Disabled Mortality**

Female Disabled (other than Special Risk): RP2000, 100% Disabled Female set forward two years, no projection scale

Female Disabled (Special Risk): 60% RP2000 Disabled Female set forward two years / 40% Annuitant White Collar with no setback, no projection scale

Male Disabled (other than Special Risk): RP2000, 100% Disabled Male setback four years, no projection scale

Male Disabled (Special Risk): 60% RP2000 Disabled

The rate used to determine the medical care trend was reduced from 5% to 3.9% due to the projected access to Medicare and the impact of the "Cadillac Tax". The Cadillac Tax is one of the provisions of the Affordable Care Act (ACA) of 2010. The Cadillac Tax provision is effective in 2022. The Cadillac Tax only applies to plans that cost \$10,200 or more for an individual or \$27,500 per family.

#### **Changes in the Total OPEB Liability**

	Total OPEB Liability
Balance at September 30, 2020	\$ 9,106,914
Changes for the year:	
Service cost	96,005
Interest	246,645
Experience gain	-
Changes in assumptions	557,210
Benefit payments (net of retiree contributions)	(276,000)
Net Changes	623,860
Balance at September 30, 2021	\$ 9,730,774

The discount rate used to determine the liabilities under GASB 75 depends upon the City's funding policy. The discount rate for governments that do not prefund benefits is based on 20-year general obligation bond (GO bond) rates.

The discount rate assumption for disclosure purposes for FYE 2021 is 2.41%, the 20-year GO bond index as of 9/30/2020. The rate at the beginning of the year was 2.75%.

#### 8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (continued)

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one (1) percentage-point lower (1.41 percent) or one (1) percentage-point higher (3.41 percent) than the current discount rate:

	1% Decrease	Discount Rate	1% Increase
	1.41%	2.41%	3.41%
Total OPEB Liability	\$ 11,667,839	\$ 9,730,774	\$ 8,215,850

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one (1) percentage-point lower (3.00 percent or one (1) percentage-point higher (5.00 percent) than the current healthcare cost trend rates:

	1% Decrease	Healthcare	1% Increase
	3.00%	Cost Trend	5.00%
		Rates 4.00%	
Total OPEB Liability	\$ 8,166,784	\$ 9,730,774	\$ 11,725,552

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB For the year ended September 30, 2021, the City recognized actuarial OPEB expense of \$74,289. At September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	red Outflows Resources	Deferred Inflow of Resources			
Contributions made subsequent to measurement date  Differences between expected and	\$ 82,169	\$	-		
actual experience	-		2,096,136		
Changes of assumptions	1,363,361		751,795		
Total	\$ 1,445,530	\$	2,847,931		

The deferred outflows of resources related to OPEB, totaling \$82,169 resulting from the City payments of benefits subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the fiscal year ending September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30:	
2021	\$ (268,361)
2022	(268,361)
2023	(268,361)
2024	(268,362)
2025	(171,160)
Thereafter	(239,965)
Total	\$ (1,484,570)

#### 9. ENCUMBRANCES

Encumbrance reporting is utilized as an extension of formal budgetary integration for the General Fund, the CRA Fund, and Special Revenue funds. At September 30, 2021, certain amounts shown as restricted, committed or assigned for specific purposes have been encumbered in the governmental funds and reappropriated on October 1, 2021.

Significant encumbrances included in the governmental fund balances are as follows:

	Encumbra	nces included in:
	Restricted	Committed
	Fund	Fund
	Balance	Balance
General Fund	\$ -	\$ 2,704,558
CRA	59,387	-
Nonmajor Governmental Funds	595,595	
	\$ 654,982	\$ 2,704,558

#### 10. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City purchases commercial insurance. Settled claims have not exceeded this commercial coverage for any part of the past three years. There have been no significant reductions in insurance coverage during the current year. For FY 2021, the City had an aggregate \$450,000 self-insured retention fund with Public Risk Management of Florida, Inc. Under the program, the City retains risk on an individual claims per year basis as follows:

	Amount of Risk
Type of Risk	Retained by City
General Liability	\$ 100,000
Law Enforcement Liability	\$ 100,000
Automobile Liability	\$ 25,000
Public Officials Liability	\$ 100,000
Employment Practices Liability	\$ 100,000
Workers' Compensation Liability	\$ 100,000

Liabilities are recorded when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends and other social and economic factors. These claims liabilities are included in accrued liabilities in the financial statements.

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Changes in the balances of claims during the past three fiscal years are as follows:

	rear	Ended September	30,
	2021	2020	2019
Claims liability, beginning of year	\$ 226,571	\$ 223,453	\$ 228,769
Current year claims /Changes in estimates	390,123	159,879	301,438
Claim payments	257,803	156,761	306,754
Claims liability, end of year	\$ 358,891	\$ 226,571	\$ 223,453

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past ten years. Premiums are paid into an internal service fund, the General Insurance Fund, and are available to pay insurance premiums, claims and other related costs. The City does not participate in any risk pools.

#### 11. GOVERNMENTAL FUND BALANCES

At September 30, 2021, the City's governmental fund balances were as follows:

Prepaids         54,244         -         -         54,22           Restricted for:         Debt service         -         392,428         130,057         522,4           Park expansion         -         -         1,283,296         1,283,2           Fire & emergency services         -         -         1,410,029         1,410,0           Law enforcement         -         -         277,694         277,6           Stormwater projects         -         -         2,749,663         2,749,6           Road / mobility improvements         -         -         1,711,461         1,711,4           Committed to:         -         -         1,729,7           Planning & zoning         30,613         -         -         129,7           Park improvements	Fund Balances:	General Fund CRA		Nonmajor Funds	Total Governmental Funds	
Advances to other funds         \$ 6,873,867         \$ -         \$ 6,873,887           Prepaids         54,244         -         -         54,248           Restricted for:         392,428         130,057         522,4           Park expansion         -         -         1,283,296         1,283,296           Fire & emergency services         -         -         1,410,029         1,410,029           Law enforcement         -         -         2,749,663         2,749,663         2,749,663           Stormwater projects         -         -         2,749,663         2,749,663         2,749,663           Road / mobility improvements         -         -         1,711,461         1,711,4           Committed to:         Ceneral government         129,784         -         -         129,7           Planning & zoning         30,613         -         -         129,7           Planning & zoning         354,095         -         -         354,0           Park improvements         174,449         -         -         174,4           Art & culture         235,447         -         -         235,4           Beautification & arbor         41,475         -         -         4	Non spendable:					
Prepaids         54,244         -         -         54,22           Restricted for:         Debt service         -         392,428         130,057         522,4           Park expansion         -         -         1,283,296         1,283,2           Fire & emergency services         -         -         1,410,029         1,410,0           Law enforcement         -         -         277,694         277,6           Stormwater projects         -         -         2,749,663         2,749,6           Road / mobility improvements         -         -         2,749,663         2,749,6           Road / mobility improvements         -         -         1,711,461         1,711,4            -         -         1,711,461         1,711,4            -         -         1,711,461         1,711,4            -         -         -         129,7           Planning & zoning         30,613         -         -         129,7           Park improvement         154,499         -         -         174,4           Art & culture         235,447         -         -         235,4           Beautifi		\$ 6,873,867	\$ -	\$ -	\$ 6,873,867	
Debt service         -         392,428         130,057         522,4           Park expansion         -         -         1,283,296         1,283,2           Fire & emergency services         -         -         1,410,029         1,410,0           Law enforcement         -         -         277,694         277,6           Stormwater projects         -         -         2,749,663         2,749,6           Road / mobility improvements         -         -         1,711,461         1,711,4           Committed to:         -         -         1,711,461         1,711,4           Committed to:         -         -         129,7           Planning & zoning         30,613         -         -         30,6           Community development         354,095         -         -         354,0           Park improvements         174,449         -         -         174,4           Art & culture         235,447         -         -         235,4           Beautification & arbor         41,475         -         -         42,2           Fire & emergency supplies         62,690         -         -         62,6           Transportation engineering         95,123 </td <td>Prepaids</td> <td></td> <td>-</td> <td>-</td> <td>54,244</td>	Prepaids		-	-	54,244	
Park expansion         -         1,283,296         1,283,29           Fire & emergency services         -         1,410,029         1,410,0           Law enforcement         -         277,694         277,6           Stormwater projects         -         2,749,663         2,749,6           Road / mobility improvements         -         1,711,461         1,711,4           Committed to:         -         1,711,461         1,711,4           Committed to:         -         -         129,7           Planning & zoning         30,613         -         -         30,6           Community development         354,095         -         -         354,0           Park improvements         174,449         -         -         174,4           Art & culture         235,447         -         -         235,4           Beautification & arbor         41,475         -         -         41,4           Library expansion         42,200         -         -         42,2           Fire & emergency supplies         62,690         -         -         62,6           Transportation engineering         95,123         -         -         95,1           Building & permiting<	Restricted for:					
Fire & emergency services         -         -         1,410,029         1,410,029           Law enforcement         -         -         277,694         277,6           Stormwater projects         -         -         2,749,663         2,749,6           Road / mobility improvements         -         -         1,711,461         1,711,4           Committed to:         -         -         1,711,461         1,711,4           Committed to:         -         -         129,7           Planning & zoning         30,613         -         -         30,6           Community development         354,095         -         -         354,0           Park improvements         174,449         -         -         174,4           Art & culture         235,447         -         -         235,4           Beautification & arbor         41,475         -         -         41,4           Library expansion         42,200         -         -         42,2           Fire & emergency supplies         62,690         -         -         62,6           Transportation engineering         95,123         -         -         95,1           Building & permiting         276,197 </td <td>Debt service</td> <td>-</td> <td>392,428</td> <td>130,057</td> <td>522,485</td>	Debt service	-	392,428	130,057	522,485	
Law enforcement       -       -       277,694       277,694         Stormwater projects       -       -       2,749,663       2,749,66         Road / mobility improvements       -       -       1,711,461       1,711,461         Committed to:       -       -       1,711,461       1,711,461         General government       129,784       -       -       129,7         Planning & zoning       30,613       -       -       30,6         Community development       354,095       -       -       354,0         Park improvements       174,449       -       -       174,4         Art & culture       235,447       -       -       235,4         Beautification & arbor       41,475       -       -       41,4         Library expansion       42,200       -       -       42,2         Fire & emergency supplies       62,690       -       -       62,6         Transportation engineering       95,123       -       -       276,1         Law enforcement supplies       57,445       -       -       276,1         Law enforcement vehicles       217,543       -       -       217,5         Facility mai	Park expansion	-	-	1,283,296	1,283,296	
Stormwater projects         -         -         2,749,663         2,749,66           Road / mobility improvements         -         1,711,461         1,711,4           Committed to:	Fire & emergency services	-	-	1,410,029	1,410,029	
Road / mobility improvements         -         -         1,711,461         1,711,461           Committed to:         General government         129,784         -         -         129,784           Planning & zoning         30,613         -         -         30,6           Community development         354,095         -         -         354,0           Park improvements         174,449         -         -         174,4           Art & culture         235,447         -         -         235,4           Beautification & arbor         41,475         -         -         41,4           Library expansion         42,200         -         -         42,2           Fire & emergency supplies         62,690         -         -         62,6           Transportation engineering         95,123         -         -         95,1           Building & permiting         276,197         -         276,1           Law enforcement supplies         57,445         -         -         275,4           Law enforcement vehicles         217,543         -         -         217,5           Facility maintenance         319,915         -         -         32,99	Law enforcement	-	-	277,694	277,694	
Committed to:       General government       129,784       -       -       129,784         Planning & zoning       30,613       -       -       30,66         Community development       354,095       -       -       354,0         Park improvements       174,449       -       -       174,4         Art & culture       235,447       -       -       235,4         Beautification & arbor       41,475       -       -       41,4         Library expansion       42,200       -       -       42,2         Fire & emergency supplies       62,690       -       -       62,6         Transportation engineering       95,123       -       -       95,1         Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -<	Stormwater projects	-	-	2,749,663	2,749,663	
General government       129,784       -       -       129,7         Planning & zoning       30,613       -       -       30,6         Community development       354,095       -       -       354,0         Park improvements       174,449       -       -       174,4         Art & culture       235,447       -       -       235,4         Beautification & arbor       41,475       -       -       41,4         Library expansion       42,200       -       -       42,2         Fire & emergency supplies       62,690       -       -       62,6         Transportation engineering       95,123       -       -       95,1         Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3 <td>Road / mobility improvements</td> <td>-</td> <td>-</td> <td>1,711,461</td> <td>1,711,461</td>	Road / mobility improvements	-	-	1,711,461	1,711,461	
Planning & zoning       30,613       -       -       30,66         Community development       354,095       -       -       354,00         Park improvements       174,449       -       -       174,44         Art & culture       235,447       -       -       235,4         Beautification & arbor       41,475       -       -       41,4         Library expansion       42,200       -       -       42,2         Fire & emergency supplies       62,690       -       -       62,6         Transportation engineering       95,123       -       -       95,1         Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,35         Unassigned fund balance       20,613,032       (9,834,340)       -       <	Committed to:					
Community development       354,095       -       -       354,095         Park improvements       174,449       -       -       174,44         Art & culture       235,447       -       -       235,4         Beautification & arbor       41,475       -       -       41,4         Library expansion       42,200       -       -       42,2         Fire & emergency supplies       62,690       -       -       62,6         Transportation engineering       95,123       -       -       95,1         Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -	General government	129,784	-	-	129,784	
Park improvements       174,449       -       -       174,449         Art & culture       235,447       -       -       235,447         Beautification & arbor       41,475       -       -       41,4         Library expansion       42,200       -       -       42,2         Fire & emergency supplies       62,690       -       -       62,6         Transportation engineering       95,123       -       -       95,1         Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       -       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Planning & zoning	30,613	-	-	30,613	
Art & culture       235,447       -       -       235,447         Beautification & arbor       41,475       -       -       41,4         Library expansion       42,200       -       -       42,2         Fire & emergency supplies       62,690       -       -       62,6         Transportation engineering       95,123       -       -       95,1         Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Community development	354,095	-	-	354,095	
Beautification & arbor       41,475       -       -       41,475         Library expansion       42,200       -       -       42,2         Fire & emergency supplies       62,690       -       -       62,6         Transportation engineering       95,123       -       -       95,1         Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Park improvements	174,449	-	-	174,449	
Library expansion       42,200       -       -       42,2         Fire & emergency supplies       62,690       -       -       62,6         Transportation engineering       95,123       -       -       95,1         Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Art & culture	235,447	-	-	235,447	
Fire & emergency supplies 62,690 62,690 Transportation engineering 95,123 - 95,1 Building & permiting 276,197 - 276,1 Law enforcement supplies 57,445 57,4 Law enforcement vehicles 217,543 - 217,5 Facility maintenance 319,915 319,9 Fleet vehicles & supplies 32,982 32,9 Street & sidewalk improvements 634,600 634,6 Assigned to: Subsequent year expenditures 2,322,359 2,322,3 Unassigned fund balance 20,613,032 (9,834,340) - 10,778,6	Beautification & arbor	41,475	-	-	41,475	
Transportation engineering       95,123       -       -       95,1         Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Library expansion	42,200	-	-	42,200	
Building & permiting       276,197       -       -       276,1         Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Fire & emergency supplies	62,690	-	-	62,690	
Law enforcement supplies       57,445       -       -       57,4         Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Transportation engineering	95,123	-	-	95,123	
Law enforcement vehicles       217,543       -       -       217,5         Facility maintenance       319,915       -       -       319,9         Fleet vehicles & supplies       32,982       -       -       32,9         Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Building & permiting	276,197	-	-	276,197	
Facility maintenance       319,915       -       -       319,99         Fleet vehicles & supplies       32,982       -       -       32,99         Street & sidewalk improvements       634,600       -       -       634,600         Assigned to:       -       -       2,322,359       -       -       2,322,3359         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,60	Law enforcement supplies	57,445	-	-	57,445	
Fleet vehicles & supplies       32,982       -       -       32,982         Street & sidewalk improvements       634,600       -       -       634,66         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,33         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,60	Law enforcement vehicles	217,543	-	-	217,543	
Street & sidewalk improvements       634,600       -       -       634,6         Assigned to:       Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Facility maintenance	319,915	-	-	319,915	
Assigned to:  Subsequent year expenditures 2,322,359 2,322,3  Unassigned fund balance 20,613,032 (9,834,340) - 10,778,6	Fleet vehicles & supplies	32,982	-	-	32,982	
Subsequent year expenditures       2,322,359       -       -       2,322,3         Unassigned fund balance       20,613,032       (9,834,340)       -       10,778,6	Street & sidewalk improvements	634,600	-	-	634,600	
Unassigned fund balance 20,613,032 (9,834,340) - 10,778,6	Assigned to:					
	Subsequent year expenditures	2,322,359	-	-	2,322,359	
Total fund balance \$32,568,060 \$ (9,441,912) \$7,562,200 \$ 30,688,3	Unassigned fund balance	20,613,032	(9,834,340)		10,778,692	
10tal fullu balance $\frac{432,300,000}{452,300,000} = \frac{47,312}{47,302,200} = \frac{47,302,200}{47,302,200} = \frac{47,302,200}{47,302} = \frac{47,302}{47,302} = \frac{47,302}{47,302} = \frac{47,302}{47,302} = \frac{47,302}{47,302} = \frac{47,302}{47,3$	Total fund balance	\$32,568,060	\$ (9,441,912)	\$7,562,200	\$ 30,688,348	

#### 12. COMMITMENTS AND CONTINGENCIES

*Iron Bridge* - The City has entered into an inter-local agreement with the City of Orlando, Florida for participation in the regional sewage treatment plant at Iron Bridge. The City is funding a proportionate share of operations annually. On February 8, 2010, the City executed amendment VII to the agreement, which extended the inter-local agreement until March 31, 2037.

**South Seminole-North Orange County Wastewater Transmission Authority** - In connection with the Iron Bridge facility, the City also participates in the South Seminole - North Orange County Wastewater Transmission Authority (SSNOCWTA). SSNOCWTA is empowered to issue revenue bonds to provide for construction of transmission mains to the regional sewage treatment plant. The City is obligated to fund its proportionate share of the SSNOCWTA's operations and debt service on the basis of committed capacity. In addition, the City must reimburse the operators for a proportionate share of debt service coverage charges, depreciation reserve charges and maintenance and operating expenses of the plant and transmission lines. For the year ended September 30, 2021, the City's payments to SSNOCWTA were approximately \$104,000, \$177,000, and \$104,000, respectively.

#### 12. COMMITMENTS AND CONTINGENCIES (continued)

**Florida's Qualified Target Industry Tax Refund Program** – The City has entered into tax refund agreements businesses expanding their presence to the City as authorized under Florida's Qualified Target Industry (QTI) Tax Refund Program for economic development. Under this program, the City refunds up to 10% of the overall amount awarded under the QTI program. Amounts to be refunded are determined by the state, based on the number of new jobs created in the City paying 115% of the median salary in Orange County. The amount of taxes refunded for QTI programs, during Fiscal Year 2021 amounted to \$15,150, and a balance of potential future refunds of \$34,710 over the next 2 years.

#### 13. LEASE OBLIGATIONS

#### **Operating Lease**

The City leases buildings to provide Library services and Art & Historical assets of the City to entities. The Library and Art & History museums are leased at no cost and the City maintains the properties. The Thurston House is leased to a commercial enterprise and is operated as a bed and breakfast. The City has a communications tower at the public works facility which the City is leasing space to a communications The City leases land to an outdoor advertising company for a lease assignment from a property acquisition and 4 parking spaces on City owned land where the Maitland police sub-station is located to a private business. These leases are classified as operating leases as there is no transfer of property at the end of the lease. The leases expire at various intervals over the next 51 years. The future minimum lease payments for these leases are as follows:

Year Ending	Т	hurston	Greenwood Rd Sub-sta			o-station			
September 30,		House	Advertising		Advertising Parking		(	Cell Tower	Total
2022	\$	18,024	\$	5,000	\$	1,980		37,731	\$ 62,735
2023		21,077		5,000		1,980		38,861	66,918
2024		21,499		5,000		1,980		40,029	68,508
2025		21,929		5,000		1,980		41,231	70,140
2026		22,368		5,000		1,980		42,464	71,811
2027-2071		2,751		4,167		89,100		1,054,602	1,150,620
Total	\$	107,648	\$	29,167	\$	99,000	\$	1,254,918	\$ 1,490,733

#### 14. CONSTRUCTION COMMITMENTS

At September 30, 2021, the City had the following construction commitments:

Contractor	 Amount	Purpose
SanPik Inc	\$ 5,654,463	LS#1 / Dommerich Hills Sewer Ph1
Burkhardt Construction	113,976	Sandspur Trail
Granite Inliner LLC	293,768	Stormwater pine lining
Johnson-Laux Construction	77,676	Radio tower generator replacement
Miller Pipeline	73,646	Sewer pipe lining
Burkhardt Construction	371,546	Lift Station 6 force main
Burkhardt Construction	10,844	Maitland Ave / Sandspur mast arm
Burkhardt Construction	751,155	17-92 water main
Rep Services	 109,463	Hill Rec park improvements
	\$ 7,456,537	

#### 15. LITIGATION

The City is subject to various disputes, legal proceedings and labor relations claims which arise in the normal course of its operations. In the opinion of management, the amount of ultimate liability with respect to these activities will not be material to the City's financial condition.

#### **16. SUBSEQUENT EVENTS**

The City has evaluated subsequent events through the date of the independent auditors' report, the date the financial statements were available to be issued, there are none.

#### REQUIRED SUPPLEMENTARY INFORMATION

**Budgetary Comparison Schedule** – General Fund and Community Redevelopment Agency

**Schedule of Funding Progress and Schedule of Contributions from Employer** – *Other Post Employment Benefits* 

Schedule of Changes in the City's Net Pension Liability and Related Ratios – Municipal Police Officers' and Firefighters Pension Fund

**Schedule of City Contributions –** Municipal Police Officers' and Firefighters Pension Fund

**Schedule of Investment Returns –** Municipal Police Officers' and Firefighters Pension Fund

Schedule of City's Proportionate Share of Pension Liability – Florida Retirement System (FRS) / HIS

**Schedule of City Contributions –** Municipal Police Officers' and Florida Retirement System (FRS) / HIS

#### City of Maitland, Florida Budgetary Comparison Schedule General Fund

#### For the Fiscal Year Ended September 30, 2021

			Actual Amounts	Variance with Final Budget
		l Amounts	(Budgetary	Positive
D (' (1 )	Original	<u>Final</u>	Basis)	(Negative)
Resources (inflows):				
Taxes	¢ 12 527 200	¢ 12527200	¢ 12.754.201	¢ 227.101
Property Taxes	\$ 12,527,200	\$ 12,527,200	\$ 12,754,381	\$ 227,181
Utility Tax	2,545,100	2,729,000	2,729,118	118
Communications Services Tax	1,100,000	998,000	998,124	124
Other Taxes	346,000	324,000	324,508	508
Licenses and Permits	386,000	1,013,726	1,067,530	53,804
Franchise Fees	2,150,000	2,189,000	2,189,922	922
Intergovernmental				4
Sales Tax	2,114,000	3,081,000	3,080,538	(462)
Local Option Gas Tax	607,500	638,000	637,947	(53)
Other Intergovernmental	716,000	1,261,244	1,252,548	(8,696)
Charges for Services	976,000	1,145,000	1,147,001	2,001
Fines and Forfeitures	344,000	377,000	377,471	471
Investment Income	217,000	68,295	68,804	509
Miscellaneous Revenues	1,852,000	2,064,235	2,065,451	1,216
Transfers from Other Funds	1,966,200	1,966,200	1,925,901	(40,299)
Amounts available for appropriation	27,847,000	30,381,900	30,619,244	237,344
Charges to appropriations (outflows):				
General Government				
City Council	41,500	33,000	32,533	467
City Clerk	254,000	227,000	187,353	39,647
City Manager	706,500	725,000	680,450	44,550
Communications	175,000	183,000	172,358	10,642
Information Technology	781,000	762,000	738,620	23,380
Financial Services	506,000	365,000	358,350	6,650
Citizens Services	232,000	181,000	180,206	794
Human Resources	524,000	466,000	459,750	6,250
	•	400,000	459,750	
Office of Management and Budget	2,000	110,000	105 202	4 707
Public Relations	117,000	110,000	105,203	4,797
Planning and Zoning	610,297	965,685	597,230	368,455
Mapping & GIS	94,000	198,000	179,708	18,292
Facilities Maintenance	1,531,000	1,359,600	1,039,029	320,571
Fleet Maintenance	1,084,000	1,850,000	1,637,214	212,786
Total General Government Public Safety	6,658,297	7,425,285	6,368,004	1,057,281
Police Administration	230,275	224,000	222,833	1,167
Police Operations	5,403,150	5,407,000	5,309,347	97,653
Police Support Services	1,542,575	1,480,000	1,478,888	1,112
Fire Administration	332,000	302,000	300,901	1,099
Emergency & Health Operations	5,587,500	5,514,000	5,449,979	64,021
Standards & Safety Assurance	776,000	1,330,000	1,053,146	276,854
Total Public Safety	13,871,500	14,257,000	13,815,094	441,906
Transportation Public Works Administration	441.000	442,000	422 F.CO	0.440
	441,000	442,000	433,560	8,440
Engineering	544,000	632,000	536,036	95,964
Street Maintenance & Engineering	1,479,000	2,611,000	1,982,354	628,646
Total Transportation	2,464,000	3,685,000	2,951,950	733,050

Continued

#### City of Maitland, Florida Budgetary Comparison Schedule - Continued General Fund

#### For the Fiscal Year Ended September 30, 2021

	Budgeted Amounts			Actual Amounts Budgetary	Variance wit Final Budge Positive		
		Original		Final	Basis)	<u>(</u> 1	Negative)
Culture & Recreation							
Arbor	\$	473,000	\$	430,000	\$ 387,752	\$	42,248
Parks Administration		369,500		621,000	368,072		252,928
Community Park		392,000		389,000	387,227		1,773
Athletic Services		216,000		196,000	195,136		864
Seniors Services		68,000		64,000	63,249		751
Community Events		162,000		124,000	119,053		4,947
Parks & Grounds Maintenance		1,802,000		1,827,000	1,826,232		768
Library		743,000		787,000	743,861		43,139
Art & History Assocation		568,000		560,000	401,917		158,083
Total Culture & Recreation		4,793,500		4,998,000	 4,492,499		505,501
Transfers to Other Funds		68,103		68,103	 8,716		59,387
Total charges to appropriations		27,855,400		30,433,388	27,636,263		2,797,125
Excess (Deficiency) of Resources Over							
(Under) Charges to Appropriations		(8,400)		(51,488)	2,982,981		3,034,469
Fund Balance - Beginning of Year		31,090,680		31,090,680	 31,090,680		-
Fund Balance - End of Year	\$	31,082,280	\$	31,039,192	\$ 34,073,661	\$	3,034,469

Note: This schedule was prepared on a budgetary basis. The reconciliation between the budgetary basis and GAAP is explained below.

Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

•	
Sources/inflows of resources  Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison schedule.	\$ 30,619,244
Differences - budget to GAAP:	
Transfers from other funds are inflows of budgetary resources	(1,925,901)
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds.	\$ 28,693,343
Uses/outflows of resources	
Uses/outflows of resources from the budgetary comparison schedule.	\$ 27,636,263
,	\$ 27,636,263
from the budgetary comparison schedule.	\$ 27,636,263 (8,716)
from the budgetary comparison schedule. Differences - budget to GAAP:	\$ ,,

#### City of Maitland, Florida Budgetary Comparison Schedule Community Redevelopment Agency For the Fiscal Year Ended September 30, 2021

	Budgeted Amounts			Actual Amounts Budgetary	Fina	ance with al Budget ositive	
			Final	Basis)	(Negative)		
Resources (inflows):		_			_		_
Property Taxes	\$	1,399,608	\$	1,399,608	\$ 1,384,582	\$	(15,026)
Intergovernmental		1,299,882		1,299,882	1,289,148		(10,734)
Investment Income		14,000		3,000	3,009		9
Transfers from Other Funds		-		315	316		1
Amounts available for appropriation		2,713,490		2,702,805	2,677,055		(25,750)
Charges to appropriations (outflows):							
General Government		6,990		70,100	10,641		59,459
Debt Service		871,100		871,100	871,100		-
Transfers to Other Funds		1,835,400		1,835,400	1,795,068		40,332
Total charges to appropriations		2,713,490		2,776,600	2,676,809		99,791
Deficiency of Resources Under							
Charges to Appropriations		-		(73,795)	246		74,041
Fund Balance (Deficit) - Beginning of Year		(11,237,226)		(11,237,226)	 (11,237,226)		<u>-</u>
Fund Balance (Deficit) - End of Year	\$	(11,237,226)	\$	(11,311,021)	\$ (11,236,980)	\$	74,041

Note: This schedule was prepared on a budgetary basis. The reconciliation between the budgetary basis and GAAP is explained below.

Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

Sources/inflows of resources  Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison schedule.  Differences - budget to GAAP:  Transfers from other funds are inflows of budgetary resources but are not revenues for financial reporting purposes.	\$ 2,677,055 (316)
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds.	\$ 2,676,739
Uses/outflows of resources  Actual amounts (budgetary basis) "total charges to appropriations" from the budgetary comparison schedule.  Differences - budget to GAAP:	\$ 2,676,809
Transfer Out to other funds are outflows of budgetary resources but are not expenditures for financial reporting purposes.  Total expenditures as reported on the statement of revenues, expenditures and changes in fund balances - governmental funds.	\$ (1,795,068) <b>881,741</b>

## City of Maitland, Florida Schedules of Required Supplementary Information Schedule of Changes in the City's Total OPEB Liability and Related Ratios Last 4 Years \*

(Dollar amounts in thousands)

	2021 2020		2019		2018			
Total OPEB liability								
Service cost	\$	96	\$	86	\$	93	\$	103
Interest		247		387		369		347
Changes of benefit terms						-		-
Experience loss /(gain)		-		(2,620)		-		-
Changes of assumptions		557		1,077		(581)		(778)
Benefit payments		(276)		(82)		(319)		(315)
Net change in total OPEB liability		624		(1,152)		(438)		(643)
Total OPEB liability - beginning		9,107		10,259		10,697	1	1,340
Total OPEB liability - ending	\$	9,731	\$	9,107	\$	10,259	\$ 1	0,697
Covered employee payroll	\$	12,268	\$	12,244	\$	12,009	\$ 1	1,346
Total OPEB liability as a percentage of covered employee payroll		79.32%		74.38%		85.43%	ç	94.28%

#### **Notes to Schedule:**

Benefit changes: None

Changes of assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discounts rates used in each period:

2021	2.41%
2020	2.75%
2019	3.83%
2018	3.50%
2017	3.10%

The plan is funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust

The mortality assumption was updated to the latest SOA public sector experience study rates, same as base tables adopted by FRS.

The medical trend was updated. The trend was developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model baseline assumptions.

The claims assumptions were updated to include the most recent plan experience.

Mortality Assumption is the most recently released (MP-2019) scalea applying a weighted head count version.

The medical trend assumption was developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model baseline assumptions. The SOA Model was released in October 2010 and updated in September 2019. The following assumptions were used as input variables into this model:

Rate of Inflation 2.5%

Rate of Growth in Real Income / GDP per capita 1.5%

Extra Trend due to Technology and other factors 1.1%

Expected Health Share of GDP in 2029 20.0%

Health Share of GDP Resistance Point 25.0%

Year for Limiting Cost Growth to GDP Growth 2075

Implicit Subsidy is based on published insurance rates for persons prior to Medicare eligibility are based primarily on the healthcare usage of active employees. Since retirees use healthcare at a rate much higher than employees, using these blended rates creates an implicit subsidy for the retiree group. GASB 75 requires that the claims assumption we use for this valuation be based on the actual per-capita retiree cost. The difference between the actual usage of healthcare by retirees and the assumption built into the published rates is identified as the implicit subsidy amount. There is no implicit subsidy for the Medicare-eligible retirees.

<sup>\*</sup> This schedule will include 10 years as information is available

#### City of Maitland, Florida

#### Schedules of Required Supplementary Information

#### Schedule of Changes in the City's Net Pension Liability and Related Ratios Municipal Police Officers' and Firefighters' Pension Fund Last 9 Years \*

(Dollar amounts in thousands)

	2021		2020		2019		2018
Total pension liability							
Service cost	\$ 1,185	\$	1,011	\$	948	\$	958
Interest	3,231		3,049		2,911		2,741
Change in excess state money	-		-		-		-
Share plan allocation	267		256		223		215
Changes of benefit terms	-		-		5		
Difference between expected and actual experience	65		431		238		350
Changes of assumptions	-		727		1,143		-
Contributions - buy back	4		77		11		10
Benefit payments, including refunds of member contributions	(2,128)		(2,395)		(2,197)		(1,810)
Net change in total pension liability	 2,624		3,156		3,282		2,464
Total pension liability - beginning	45,391		42,235		38,953		36,489
Total pension liability - ending (a)	48,015		45,391		42,235		38,953
Plan fiduciary net position							
Contributions - employer	1,538		1,442		1,282		1,044
Contributions - employer  Contributions - state	432		421		388		381
Contributions - state  Contributions - member	414		416		407		397
Contributions - hiember Contributions - buy back	4		77		11		10
Net investment income	6,608		3,070		1,506		2,380
Benefit payments, including refunds of member contributions	(2,128)		(2,395)		(2,197)		(1,809)
Administrative expense	(2,128)		(2,393) $(106)$		(78)		(75)
Net change in plan fiduciary net position	 6,793		2,925		1,319		2,328
Net change in plan nuucially net position	0,793		2,923		1,319		2,320
Plan fiduciary net position - beginning	 35,830		32,905		31,586		29,258
Plan fiduciary net position - ending (b)	 42,623		35,830		32,905		31,586
City's net pension liability - ending (a) - (b)	\$ 5,392	\$	9,561	\$	9,330	\$	7,367
Plan fiduciary net position as a percentage of the total pension liability	88.77%		78.94%		77.91%		81.09%
Covered payroll <sup>1</sup>	6,005		6,014		5,880		5,744
City's net pension liability as a percentage of covered payroll	89.79%		158.98%		158.67%		128.26%

#### Notes to Schedule:

The Covered Payroll numbers shown are in compliance with GASB 82, except for the 09/30/2015 measurement period which includes DROP payroll. These figures were not available for the 09/30/2014 and 09/30/2013 measurement dates.

Changes of benefit terms: For measurement date 09/30/2019, amounts reported as changes of benefit terms resulted from the provisions of Chapter 112.1816, Florida Statutes. The Statutes state that, effective July 1, 2019, a death or disability (under the Plan's definition of total and permanent disability) for a Firefighter due to the diagnosis of cancer or circumstances that arise out of the treatment of cancer will be treated as duty-related.

#### Changes of assumptions:

For measurement date 09/30/2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2019 FRS valuation report for special risk employees, with appropriate adjustments made based on plan demographics.

 $Additionally, the following \ assumption \ changes \ were \ made \ as \ a \ result \ of the \ September \ 1, Actuarial \ Experience \ study:$ 

- $\sim$  The investment return assumption was lowered from 7.25% to 7.10%, net of investment related expenses.
- $\sim$  The salary increase assumption was changed from a service-based table to 10% for those with less than 2 years of service, and 4.25% for those with 2 or more years of service.
- ~ The retirement rate assumption was changed from an age-based table to a table based on years eligible for normal retirement.
- ~ The withdrawal rates assumption was changed by keeping the same age by service table structure, but changing the rates.

 $<sup>^{*}</sup>$  This schedule will include 10 years as information is available The amounts presented for each fiscal year were determined as of 9/30

2017		2016		2015 2014		2014	2013
\$ 814	\$	786	\$	\$ 755		724	\$ 671
2,600		2,458		2,326		2,239	2,162
-		-		-		-	-
178		157		179		182	-
-		-		1		-	-
171		(267)		345		-	-
1,039		613		489		-	-
6		18		6		-	-
 (2,109)		(1,819)		(1,898)		(2,240)	 (1,576)
2,699		1,946	2,203			905	1,257
 33,790		31,844	29,641			28,736	 27,479
 36,489		33,790	31,844			29,641	 28,736
921		875		997		1,178	1,412
343		322		344		348	295
376	352			263		250	229
6		18		6			
3,444		1,852		57		2,423	2,455
(2,109)		(1,819)		(1,898)		(2,240)	(1,576)
(76)		(96)	(75)		(77)		(78)
2,905		1,504	(306)		1,882		2,737
26,353		24,849	25,155			23,273	20,536
29,258		26,353		24,849		25,155	23,273
\$ 7,231	\$	7,437	\$	6,995	\$	4,486	\$ 5,463
 80.18%		77.99%		78.03%		84.87%	80.99%
5,438		5,064		4,998		5,321	4,867
132.97%		146.86%		139.96%		84.31%	112.25%

### City of Maitland, Florida Schedules of Required Supplementary Information Schedule of City Contributions

#### Municipal Police Officers' and Firefighters' Pension Fund

Last 9 Years \*\*

(Dollar amounts in thousands)

	2021	2020	2019	2018	2017	2016
Actuarially determined contribution Contributions in relation to the	\$ 1,703	\$ 1,607	\$ 1,447	\$ 1,210	\$ 1,087	\$ 1,040
actuarially determined contributions	1,703	1,607	1,447	1,210	1,087	1,040
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	6,005	6,014	5,880	5,744	5,438	5,064
Contributions as a percentage of payroll	28.36%	26.72%	24.61%	21.07%	19.99%	20.54%

Notes to schedule

Valuation date: 10/01/2020

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry age normal actuarial cost method. The following loads are applied: Salary: a

full year, based on the current 5.53% assumption.

Amortization Method: New UAAL amortization bases are amortized over 20 years.

Actuarial Value of Assets: All assets are valued at fair value with an adjustment made to uniformly spread

actuarial investment gains and losses (as measured by actual fair value investment return against expected fair value investment return) over a five-year period.

Inflation: 2.5% per year

Interest Rate: 7.10% per year compounded annually, net of investment related expenses.

Payroll Growth: 0.00% for purposes of amortizing the Unfunded Actuarial Accrued Liability. This

assumption cannot exceed the ten-year average payroll growth, in compliance with

Part VII of Chapter 112, Florida Statutes.

Salary Increases:\* <2 yrs - 10% 2+ yrs - 4.25%

Cost-of-Living Adjustments: None

Mortality: Heal

### *Healthy Active Lives:* Female: PubS.H-2010 (Below Median) for Employees, set forward one year.

Male: PubS.H-2010 (Below Median) for Employees, set forward one year.

**Healthy Retiree Lives:** 

Female: PubS.H-2010 for Healthy Retirees, set forward one year.

Male: PubS.H-2010 (Below Median) for Healthy Retirees, set forward one year.

**Beneficiary Lives:** 

Female: PubG.H-2010 for Healthy Retirees.

Male: PubG.H-2010 for Healthy Retirees, set back one year.

**Disabled Lives:** 

80% PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees. All rates are projected generationally with Mortality Improvement Scale MP-2018. We feel this assumption sufficiently accommodates future mortality improvements. The previously described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2019 FRS valuation report for special risk employees, with appropriate adjustments made based on plan

demographics.

Actuarial Value of Assets: All assets are valued at fair value with an adjustment made to uniformly spread

actuarial investment gains and losses (as measured by actual fair value investment return against expected fair value investment return) over a five-year period.

Administrative Expenses: \$90,704 annually, based on the average of actual expenses incurred in the prior two

fiscal years.

The amounts presented for each fiscal year were determined as of 9/30

2015	2014	2013
\$ 1,137	\$ 1,343	\$ 1,578
1,162	1,343	1,578
\$ (25)	\$ -	\$ -
4,998	5,321	4,867
23.25%	25.24%	32.42%
23.2370	23.2470	J4.74 /U

#### City of Maitland, Florida Schedules of Required Supplementary Information Schedule of City Contributions Municipal Police Officers' and Firefighters' Pension Fund

Notes to schedule (continued)

**Retirement Rates:** 

% Retiring During the Year
(Based on years eligible for normal retirement)

Years No Additional Additional
Eligible Contributions Contributions

0 50% 100%

1+ 100% 100%

For early retirement, the rate of retirement is 0% for each year eligible. The assumed rates of retirement were approved in conjunction with an actuarial experiencestudy September 1, 2020.

Termination Rates:\*

% Terminating During the	rear
Years of	

	Years of	
Age	Service	Rate
All ages	0	13.5%
	1	13.5%
	2	13.5%
	3	5.5%
	4	5.5%
	5	5.5%
	6	5.5%
	7	5.5%
	8	10.0%
	9	10.0%
20-49	10+	2.0%
50+	10+	0.0%

Disability Rates:\*

% Becoming Disabled within Next Year

1041
Rate
0.21%
0.23%
0.27%
0.35%
0.45%
0.77%
1.50%
2.33%
3.14%

It is assumed that 90% of Firefighter and 75% of Police Officer disablements are service related.

<sup>\*</sup>The assumed rates were approved in conjunction with an actuarial experience study dated September 1, 2020.

# City of Maitland, Florida Schedules of Required Supplementary Information Schedule of Investment Returns Municipal Police Officers' and Firefighters' Pension Fund Last 9 Years \*

	2021	2020	2019	2018	2017	2016	2015	2014	2013
Annual money-weighted rate of									
return net of investment expense	18.11%	9.23%	4.72%	8.05%	13.07%	7.41%	0.22%	10.27%	11.90%

#### Notes to schedule

 $<sup>^{*}</sup>$  This schedule will include 10 years as information is available. The amounts presented for each fiscal year were determined as of 9/30.

#### City of Maitland, Florida **Schedules of Required Supplementary Information** Schedule of City's Proportionate Share of Pension Liability Florida Retirement System (FRS) / HIS Last 8 Years \*

(Dollar amounts in thousands)

	FRS				
	2021	2020	2019	2018	2017
City's proportion of the net pension liability	0.0016%	0.0014%	0.0015%	0.0022%	0.0025%
City's proportionate share of the net pension liability	\$ 124	\$ 614	\$ 515	\$ 655	\$ 736
City's covered payroll City's proportionate share of the net pension liability	565	542	583	779	945
as a percentage of its covered payroll	21.9%	113.3%	88.3%	92.3%	77.9%
Plan fiduciary net position as a percentage of the total pension liability	96.4%	78.9%	82.6%	84.3%	83.9%
	HIS				
	2021	2020	2019	2018	2017
City's proportion of the net pension liability	0.0016%	0.0016%	0.1743%	0.0024%	0.0029%
City's proportionate share of the net pension liability	\$ 195	\$ 191	\$ 195	\$ 252	\$ 311
City's covered payroll	565	542	583	779	945
City's proportionate share of the net pension liability	34.5%	35.2%	33.4%	35.6%	32.9%
	34.5%	35.2%	33.4%	35.6%	32.9%

#### **Notes to Schedule:**

<sup>\*</sup> This schedule will include 10 years as information is available The amounts presented for each fiscal year were determined as of 6/30

_				
_	2016	2015	2014	
	0.0028% \$ 715 1,059	0.0031% \$ 401 1,120	0.0038% \$ 230 1,221	
	67.5%	35.8%	18.8%	
	84.9%	92.0%	96.1%	

2016	2015	2014		
0.0034% \$ 400 1,059	0.0037% \$ 376 1,120	0.0038% \$ 357 1,221		
37.7%	33.6%	29.3%		
1.0%	0.5%	1.0%		

#### City of Maitland, Florida Schedules of Required Supplementary Information Schedule of City Contributions Florida Retirement System (FRS) / HIS Last 8 Years \*

(Dollar amounts in thousands)

FRS							
	2021	2020	2019	2018	2017		
Contractually required contribution	\$ 62	\$ 47	\$ 46	\$ 62	\$ 65		
Contributions in relation to the contractually required contribution	(62)	(47)	(46)	(62)	(65)		
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -		
Covered payroll	580	420	570	710	900		
Contributions as a percentage of covered payroll	10.69%	11.19% 8.07%		8.73%	7.22%		
HIS							
	2021	2020	2019	2018	2017		
Contractually required contribution	\$ 9	\$ 9	\$ 10	\$ 13	\$ 15		
Contributions in relation to the contractually required contribution	(9)	(9)	(10)	(13)	(15)		
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -		
Covered payroll Contributions as a percentage of	580	420	570	710	900		
covered payroll	1.55%	2.14%	1.75%	1.83%	1.67%		

#### **Notes to Schedule:**

The amounts presented for each fiscal year were determined as of 9/30

<sup>\*</sup> Prior years' data is unavailable

	2016	2015	2014			
	\$ 69	\$ 76	\$ 83			
_	(69) \$ -	(76)	(83)			
	1,007	1,102	1,205			
	6.85%	6.90%	6.89%			

2016	2	2015	2014			
\$ 18	3 \$	14	\$	14		
\$ -	<u>\$</u>	(14)	\$	(14) -		
1,00	7	1,102	1	,205		
1.79	%	1.27%	1.16%			



#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for revenues from specific taxes or other earmarked revenue sources, which, by law are designated to finance particular functions or activities of government.

**Fire Impact Fee Fund -** The Fire Impact Fee Fund accounts for fire protection impact fees received for new commercial structures within the City limits. Council Ordinance 1101 established these fees on January 10, 2005. Use of this revenue is restricted by City ordinance to expansion of existing or construction of new City fire protection facilities or services required because of such construction.

**Environmental Stormwater Fund -** The Environmental Stormwater Fund accounts for the receipt and disbursement of stormwater utility fees received from residential and commercial properties within the City. Council Ordinance 1168 established these fees on August 25, 2008. Use of this revenue is restricted by City ordinance to the administration, operations, maintenance, and expansion of stormwater facilities and activities.

**Road Impact Fee Fund -** The Road Impact Fee Fund accounts for the receipt and disbursement of road impact fees. Council Ordinance 764 established these fees on November 26, 1990. The purpose of the road impact fees is to ensure that new development pays a fair share of the anticipated costs of road system improvements necessary to serve new development. The Road Impact Fee was repealed with the adoption of the Mobility Fee effective January 1, 2017.

**Mobility Impact Fee Fund -** The Mobility Fee Fund accounts for the receipt and disbursement of mobility impact fees and related grant revenues. Council Ordinance 1314 established this fund effective January 1, 2017 with the purpose of the fees to ensure that new development pays a fair share of the anticipated costs of mobility improvements necessary to serve the new development.

**Parks Impact Fee Fund –** The Parks Impact Fee Fund accounts for the receipt and disbursement of park impact fees and related grant revenues. Council Ordinance 1183 established these fees on June 22, 2009. Use of these funds is restricted by City ordinance to the expansion of existing or construction of new City parks or other recreational facilities.

**Law Enforcement Trust Fund -** On February 23, 1981, Council established the Law Enforcement Trust Fund, pursuant to the Florida Contraband Forfeiture Act, for receipt of contraband sale proceeds to be used for law enforcement purposes.

**The Fire/Rescue Trust Fund** - The Maitland Women's Club Fire/Rescue Fund was established by Resolution 8-78 on July 24, 1978, to receive contributions for the purchase of fire/rescue equipment for the City.

**Tactical Response Team Trust Fund -** On September 8, 1980, through Resolution 19-80, the Council established the Crime Squad Trust Fund, subsequently named Tactical Response Team Trust Fund, to receive contributions for the purchase of equipment for the Police Department.

**Police and Firefighters Premium Tax Trust -** To account for excise tax imposed on homeowners' insurance premiums collected by the State of Florida Department of Revenue and remitted to the City. These tax revenues are to be used as retirement contributions to Police and Firefighters' Pension plans.

#### **DEBT SERVICE FUND**

Debt service funds account for the accumulation of resources for, and the payment of governmental long-term debt principal and interest.

**General Obligation Debt Service Fund -** This fund accounts for the repayment of interest and principal on the Limited General Obligation Note Series 2014.

#### City of Maitland, Florida Combining Balance Sheet All Nonmajor Governmental Funds September 30, 2021

	Special Revenue Funds									
	Fire Impact		Environmental Stormwater		Road Impact		Mobility Impact			
									Parks Impact	
		Fund	Fund		Fee Fund		Fee Fund		Fee Fund	
	131		132		135		136		165	
ASSETS										
Cash and Cash Equivalents	\$	-	\$ 1,	833,502	\$	-	\$	-	\$	1,296,787
Restricted Investments		-		-		-		-		-
Investments	1,401,664		1,	1,062,616 40,253		691,927			-	
Accounts Receivable, net		-		29,767	-		-			-
Due from Other Governments		-		-		-		-		-
Advances to Other Funds	-			-	1,064,018		-			-
Total Assets	\$ 1,4	01,664	\$ 2,	925,885	\$ 1,1	04,271	\$	691,927	\$	1,296,787
LIABILITIES										
Accounts Payable	\$	-	\$	166,222	\$	-	\$	-	\$	13,491
Accrued Liabilities		-		10,000		31,598		53,139		-
Total Liabilities		-		176,222		31,598		53,139		13,491
FUND BALANCES (DEFICITS)										
Nonspendable		-		-		-		-		-
Restricted	1,4	01,664	2,	749,663	1,0	72,673		638,788		1,283,296
Committed		-		-		-		-		-
Assigned		-		-		-		-		-
Unassigned		-		-		-		-		-
Total Fund Balances (Deficits)	1,4	01,664	2,	749,663	1,0	72,673		638,788		1,283,296
Total Liabilities and Fund Balances		01,664		925,885		04,271		691,927	\$	1,296,787

Law Enforcement		Fire/Rescue		Tactical Response			Total Special	0	General bligation	Nonmajor Governmental			
	st Fund 168	Tru	st Fund 163	Tea	m Trust 166	Revenue Funds		De	bt Service 222		Funds		
-	100		103		100								
\$	-	\$	-	\$	-	\$	3,130,289	\$	-	\$	3,130,289		
	-		-		-		-		125,620		125,620		
	275,047		8,365		2,647		3,482,519		-		3,482,519		
	-		-		-		29,767		-		29,767		
	-		-		-		-		4,437		4,437		
	-		-		-		1,064,018				1,064,018		
\$	275,047	\$	8,365	\$	2,647	\$	7,706,593	\$	130,057	\$	7,836,650		
\$	_	\$	_	\$	_	\$	179,713	\$		\$	179,713		
Ψ	_	Ψ	_	Ψ	_	Ψ	94,737	Ψ	_	Ψ	94,737		
			<u>-</u>				274,450				274,450		
	_		_		_		<u>-</u>		-		<u>-</u>		
	275,047		8,365		2,647		7,432,143		130,057		7,562,200		
	-		-		-		-		-		-		
	<u>-</u>		-		<u>-</u>		- -		- -		- -		
	275,047		8,365		2,647		7,432,143		130,057		7,562,200		
	275,047	\$	8,365	\$	2,647	\$	7,706,593	\$	130,057	\$	7,836,650		

# With Comparative Totals for the Year Ended September 30, 2000 Combining Statement of Revenues, Expenditures and Changes in Fund Balances All Nonmajor Governmental Funds For the Fiscal Year Ended September 30, 2021

			Spe	cial Re	evenue Fund	S			
		Impact Fund	ironmental ormwater Fund		nd Impact ee Fund	Imp	oility oact Fund		ks Impact ee Fund
		131	132		135	13	36		165
Revenues									
Property Taxes	\$	-	\$ -	\$	-	\$	-	\$	-
Licenses Fees and Permits		12,027	1,364,962		-		3,098		649,602
Intergovernmental		-	-		-		-		-
Fines and Forfeitures		-	-		-		-		-
Investment Income		2,197	7,883		144		1,283		6,223
Miscellaneous Revenue			 9,296		-				<u> </u>
Total Revenues		14,224	 1,382,141		144		4,381		655,825
Expenditures									
Current:									
Public Safety		-	-		-		-		-
Physical Environment		-	916,708		-		-		-
Debt Service		-	-		-		-		-
Capital Improvements		38,000	 116,516		198,300		7,081		2,073,642
Total Expenditures		38,000	 1,033,224		198,300	21	7,081		2,073,642
Excess (Deficiency) of Revenues									
Over (Under) Expenditures		(23,776)	 348,917		(198,156)	(21	2,700)	(	1,417,817)
Other Financing Sources (Uses)									
Transfers to Other Funds		-	 -		-		-		-
Total Other Financing Uses		-	 		-		-		-
Net Change in Fund Balances		(23,776)	348,917		(198,156)	(21	2,700)	(	1,417,817)
Fund Balances (Deficit) - Beginning	1,	125,440	 2,400,746		1,270,829	85	1,488		2,701,113

\$ 2,749,663 \$ 1,072,673 \$ 638,788 \$ 1,283,296

Fund Balances (Deficit) - Ending

Special Revenue Funds (continued)												Total	
En	Law forcement	Fire	/Rescue		ictical sponse		olice and efighters'		Total Special		General bligation	Nonmajor Governmenta	al
	Trust		rust		m Trust		mium Tax	Rev	venue Funds		bt Service	Funds	
	168		163		166		133				222		_
\$	-	\$	-	\$	-	\$	-	\$	-	\$	823,482	\$ 823,482	
	-		-		-		-		2,029,689		-	2,029,689	
	-		-		-		431,853		431,853		-	431,853	
	4,593		-		-		-		4,593		-	4,593	
	540		13		4,701		-		22,984		1,202	24,186	
			3,694		-		-		12,990		-	12,990	
	5,133		3,707		4,701		431,853		2,502,109		824,684	3,326,793	_
	52,920				2,054		431,853		486,827			486,827	,
	32,920		-		2,034		431,033	916,708		-		916,708	
	-		-		-		-		910,700 -		012.420	•	
	61,012		-		-		-		2,704,551		812,438	812,438 2,704,551	
	113,932				2,054		431,853		4,108,086		812,438	4,920,524	_
	113,932				2,034	-	431,033		4,100,000		012,430	4,920,324	_
	(108,799)		3,707		2,647				(1,605,977)		12,246	(1,593,731	.)
	_						_		_				_
	-												_
					-						-		_
	(108,799)		3,707		2,647		-		(1,605,977)		12,246	(1,593,731	)
	383,846		4,658						9,038,120		117,811	9,155,931	_
\$	275,047	\$	8,365	\$	2,647	\$		\$	7,432,143	\$	130,057	\$ 7,562,200	

# City of Maitland, Florida Budgetary Comparison Schedule Environmental Stormwater Fund For the Fiscal Year Ended September 30, 2021

	Budgeted	Amounts	Actual Amounts (GAAP	Variance with Final Budget Positive
	Original	Final	Basis)	
Resources (inflows):	Original	Fillal	Dasisj	(Negative)
Licenses and Permits	¢ 1200 E00	¢ 1265000	\$ 1.364.962	\$ (38)
	\$ 1,380,500	\$ 1,365,000	+ 1,001,70 <b>=</b>	. ()
Investment Income	18,000	7,800	7,883	83
Miscellaneous Revenues	-	6,252	9,296	3,044
Amounts available for appropriation	1,398,500	1,379,052	1,382,141	3,089
Charges to appropriations (outflows): Physical Environment Capital Improvements Total charges to appropriations	1,227,000 750,000 1,977,000	1,173,032 319,968 1,493,000	916,708 116,516 1,033,224	256,324 203,452 459,776
Excess/(Deficiency) of Resources Over/ (Under) Charges to Appropriations	(578,500)	(113,948)	348,917	462,865
Fund Balance - Beginning of Year	2,400,746	2,400,746	2,400,746	
Fund Balance - End of Year	\$ 1,822,246	\$ 2,286,798	\$ 2,749,663	\$ 462,865

Note: This schedule was prepared on a budgetary basis for the original budget but the final and actual are shown as GAAP. The difference between the Original and Final Budget relates to the Repayment of Advance to the General Fund.

# Statistical Section

**UNAUDITED SCHEDULES** 

FINANCIAL TRENDS

**REVENUE CAPACITY** 

**DEBT CAPACITY** 

DEMOGRAPHIC AND ECONOMIC INFORMATION

**OPERATING INFORMATION** 

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# STATISTICAL SECTION

This part of the City's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Рабе

Financial Trends

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These schedules contain trend information to help the reader understand how the City financial performance and well-being have changed over time	's
Schedule 1 – Net Position by Component – Last Ten Fiscal Years	116 ~ 117
Schedule 2 – Changes in Net Position – Last Ten Fiscal Years	
Schedule 3 – Fund Balances of Governmental Funds – Last Ten Fiscal Years	
Schedule 4 – Changes in Fund Balances of Governmental Funds – Last Ten Fiscal Years	
Revenue Capacity	
These schedules contain information to help the reader assess the factors affecting the City	'S
ability to generate its property and sales taxes.	
Schedule 5 – Assessed Value and Estimated Actual Value of Taxable Property –	
Last Ten Fiscal Years	
Schedule 6 – Property Tax Rates – Direct and Overlapping Governments – Last Ten Fiscal Years.	
Schedule 7 – Principal Property Taxpayers – Current and Nine Years PriorPrior	
Schedule 8 – Property Tax Levies and Collections – Last Ten Fiscal Years	130
Debt Capacity	
These schedules present information to help the reader assess the affordability of the City	
current levels of outstanding debt and City's ability to issue additional debt in the future. Th	1e
City has no legal debt margin imposed either by Ordinance or State Statute.	
Schedule 9 – Ratios of Outstanding Debt by Type – Last Ten Fiscal Years	131
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Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understan	ıd
the environment within which the City's financial activities take place and to help mak	
comparisons over time and with other governments.	
Schedule 13 – Demographic and Economic Statistics – Last Ten Fiscal Years	136
Schedule 14 – Principal Employers – Current and Nine Years Prior	137
Operating Information	
These schedules contain information about the City's operations and resources to help th	ıe
reader understand how the City's financial information relates to the services the City	Ŋ
provides and the activities it performs.	
Schedule 15 – Operating Indicators by Program/Function	138~139
Schedule 16 - Capital Asset Statistics by Program/Function	140~141
Schedule 17 – Full-time City Government Employees by Function	142

			Fiscal Year		
	2021	2020	2019	2018	2017
Governmental activities					
Net Investment in Capital Assets	\$ 58,304	\$ 53,650	\$ 51,948	\$ 35,712	\$ 35,588
Restricted	7,952	9,578	10,642	9,985	6,579
Unrestricted	3,562	174	(4,759)	(4,661)	(3,515)
Total governmental activities net position	69,818	63,402	57,831	41,036	38,652
Business-type activities Net Investment in Capital Assets	18,261	17,885	16,733	13,947	12,683
Restricted	-	-	-	-	-
Unrestricted	12,440	11,320	9,964	11,388	8,459
Total business-type activities net position	30,701	29,205	26,697	25,335	21,142
Primary government					
Net Investment in Capital Assets	76,565	71,535	68,681	49,659	48,271
Restricted	7,952	9,578	10,642	9,985	6,579
Unrestricted	16,002	11,494	5,205	6,727	4,944
Total primary government net position	\$100,519	\$ 92,607	\$ 84,528	\$ 66,371	\$ 59,794

Schedule 1

		Fiscal Year		
2016	2015	2014	2013	2012
\$ 34,215	\$ 31,044	\$ 30,767	\$ 30,386	\$ 30,698
6,460	4,893	5,601	4,814	5,102
(1,529)	160	6,677	5,971	5,553
39,146	36,097	43,045	41,171	41,353
12,857	12,261	12,136	11,078	11,348
200	200	-	-	-
6,556	4,073	3,914	4,280	4,255
19,613	16,534	16,050	15,358	15,603
47,072	43,305	42,903	41,464	42,046
6,660	5,093	5,601	4,814	5,102
5,027	4,233	10,591	10,251	9,808
\$ 58,759	\$ 52,631	\$ 59,095	\$ 56,529	\$ 56,956

	Fiscal Year									
Expenses		2021		2020		2019		2018		2017
Governmental activities:										
General government	\$	3,774	\$	4,624	\$	5,100	\$	4,802	\$	3,431
Public safety		14,772		15,111		15,116		14,517		13,906
Physical environment		1,106		1,786		1,411		3,101		1,823
Transportation		3,057		2,583		3,075		2,796		3,737
Culture/Recreation		4,547		4,365		4,472		4,165		4,528
Interest on long-term debt		670		703		735		765		794
Total governmental activities expenses	\$	27,926	\$	29,172	\$	29,909	\$	30,146	\$	28,219
Business-type activities:										
Water & Wastewater		7,075		6,527		6,497		5,777		5,624
Solid waste		2,263		2,225		2,097		2,025		2,050
Total business-type activities expenses	\$	9,338	\$	8,752	\$	8,594	\$	7,802	\$	7,674
Program Revenues										
Governmental activities:										
Charges for services:										
General government	\$	519	\$	253	\$	49	\$	140	\$	83
Public safety	·	1,793	•	3,611	•	2,219	·	3,764		3,072
Physical environment		1,368		1,369		1,346		1,310		1,417
Transportation		95		148		90		942		270
Culture/Recreation		921		431		300		284		539
Operating grants and contributions		600		886		736		451		463
Capital grants and contributions		856		-		16,848		786		338
Total governmental activities program revenues	<u> </u>	6,152		6,698		21,588		7,677		6,182
(Continued)								•		·

Fiscal Year													
2016	2015	2014	2013	2012									
\$ 3,400	\$ 3,249	\$ 3,329	\$ 3,552	\$ 3,433									
12,748	13,039	12,159	12,044	11,904									
1,167	1,081	1,145	856	805									
3,531	2,864	2,821	2,451	3,229									
4,060	4,720	3,725	3,214	3,809									
821	1,112	1,186	1,168	1,213									
\$ 25,727	\$ 26,065	\$ 24,365	\$ 23,285	\$ 24,393									
5,113	5,190	5,075	4,868	4,667									
1,937	1,901	1,880	2,139	2,127									
\$ 7,050	\$ 7,091	\$ 6,955	\$ 7,007	\$ 6,794									
\$ 164	\$ 37	\$ 54	\$ 290	\$ 280									
3,503	2,707	3,779	3,010	3,035									
1,400	1,262	1,157	969	980									
364	71	113	83	48									
216	209	217	257	242									
396	402	407	328	349									
2,048	626	1,826	878	343									
8,091	5,314	7,553	5,815	5,277									

		Fiscal	Year		
Business-type activities:	2021	2020	2019	2018	2017
Charges for services:					
Water & Wastewater	\$ 8,247	\$ 8,117	\$ 7,342	\$ 6,934	\$ 6,761
Solid waste	2,785	2,797	2,719	2,645	2,626
Grants and contributions	186	664	153	2,375	398
Total business-type activities program revenues	11,218	11,578	10,214	11,954	9,785
Total government program revenues	\$ 17,370	\$ 18,276	\$ 31,802	\$ 33,542	\$ 15,967
Net (expense)/revenue					
Governmental activities	\$ (21,774)	\$ (22,474)	\$ (8,321)	\$ (22,469)	\$ (22,037)
Business-type activities	1,880	2,826	1,620	4,152	2,111
Total government net expense	\$ (19,894)	\$ (19,648)	\$ (6,701)	\$ (18,317)	\$ (19,926)
General Revenues and Other Changes in Net	Position				
Governmental activities:					
Taxes					
Property taxes	\$ 14,962	\$ 13,754	\$ 12,168	\$ 11,159	\$ 10,281
Franchise fees and other taxes	9,636	9,245	9,747	9,110	8,700
Intergovernmental revenues	2,360	1,938	1,412	1,304	1,194
Investment earnings	98	399	847	433	211
Miscellaneous revenues	724	2,304	476	833	487
Transfers	412	404	466	444	668
Total governmental activities	\$ 28,192	\$ 28,044	\$ 25,116	\$ 23,283	\$ 21,541
Business-type activities:					
Investment earnings	28	86	208	144	86
Miscellaneous revenues	-	-	-	-	-
Transfers	(412)	(404)	(466)	(444)	(668)
Total business-type activities	(384)	(318)	(258)	(300)	(582)
Total government	\$ 27,808	\$ 27,726	\$ 24,858	\$ 22,983	\$ 20,959
Change in Net Position					
Governmental activities	\$ 6,418	\$ 5,570	\$ 16,795	\$ 814	\$ (496)
Business-type actitivies	1,496	2,508	1,362	3,852	1,529
Total government	\$ 7,914	\$ 8,078	\$ 18,157	\$ 4,666	\$ 1,033

	Fisc	al Year		
2016	2015	2014	2013	2012
\$ 6,149	\$ 5,276	\$ 4,595	\$ 4,644	\$ 4,745
2,646	2,636	2,586	2,391	2,397
1,613	15	706	15	5
10,408	7,927	7,887	7,050	7,147
\$ 18,499	\$ 13,241	\$ 13,201	\$ 14,603	\$ 12,962
\$ (17,636)	\$ (20,751)	\$ (16,812)	\$ (16,812)	\$ (17,470)
3,358	836	932	(29,181)	140
\$ (14,278)	\$ (19,915)	\$ (15,880)	\$ (45,993)	\$ (17,330)
\$ 9,707	\$ 8,917	\$ 8,321	\$ 8,102	\$ 8,519
8,669	8,697	8,573	8,251	8,198
1,067	1,050	926	886	843
146	162	77	35	80
782	506	503	102	145
314	308	305	305	296
\$ 20,685	\$ 19,640	\$ 18,705	\$ 17,681	\$ 18,081
34	14	12	11	18
-	-	53	6	12
(314)	(308)	(305)	(305)	(296)
(280)	(294)	(240)	(288)	(266)
\$ 20,405	\$ 19,346	\$ 18,465	\$ 17,393	\$ 17,815
\$ 3,049	\$ (1,111)	\$ 1,893	\$ 869	\$ 611
3,078	542	692	(29,469)	(126)
\$ 6,127	\$ (569)	\$ 2,585	\$ (28,600)	\$ 485

City of Maitland, Florida Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting, amounts in thousands)

				Fis	cal Year			
	2021		2020		2019	2	2018	2017
General fund								
Non spendable	\$ 6,928	\$	8,433	\$	10,039	\$	10,274	\$ 10,182
Restricted	-		-		-		-	-
Committed	2,705		2,469		2,459		2,210	3,989
Assigned	2,322		1,954		927		1,663	2,029
Unassigned	20,613		18,235		14,651		12,674	11,133
Total general fund	\$ 32,568	\$	31,091	\$	28,076	\$	26,821	\$ 27,333
All other governmental funds								
Non spendable	\$ -	\$	-	\$	-	\$	-	\$ -
Restricted	7,955		9,578		10,642		9,986	8,962
Committed	-		-		-		-	-
Assigned	-		-		-		-	-
Unassigned	(9,834)	(	[11,659]	(	(13,204)	(	13,389)	(13,412)
Total all other governmental funds	\$ (1,879)	\$	(2,081)	\$	(2,562)	\$	(3,403)	\$ (4,450)

# Schedule 3

		Fiscal Year		
2016	2015	2014	2013	2012
\$ 10,201	\$ 10,353	\$ 10,397	\$ 9,944	\$ 9,550
-	-	13	-	-
2,956	1,508	914	2,411	1,204
3,759	1,232	1,919	1,883	1,537
11,662	15,045	14,587	12,101	12,824
\$ 28,578	\$ 28,138	\$ 27,830	\$ 26,339	\$ 25,115
\$ -	\$ -	\$ -	\$ -	\$ -
8,165	6,999	7,473	6,686	6,642
-	-	-	7	7
-	320	350	359	312
(13,319)	(13,394)	(5,121)	(13,191)	(12,785)
\$ (5,154)	\$ (6,075)	\$ 2,702	\$ (6,139)	\$ (5,824)

City of Maitland, Florida Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting, amounts in thousands)

	Fiscal Year				
	2021	2020	2019	2018	2017
Revenues				_	
Taxes					
Taxes	+	±	+ .0	+ <del></del>	+
Property taxes	\$ 14,962	\$ 13,754	\$ 12,168	\$ 11,159	\$ 10,281
Utility taxes	2,729	2,726	2,610	2,325	2,287
Communications services tax	998	1,140	1,116	1,132	1,152
Other	325	339	343	317	304
Licenses and Permits					
Impact fees and permits	3,097	3,913	815	3,368	1,702
Franchise fees	2,190	2,209	2,274	2,083	1,953
Intergovernmental					
Sales tax	3,081	2,590	3,111	2,950	2,710
Local option gas tax	638	580	636	620	598
Other intergovernmental	2,974	2,847	2,605	1,793	1,751
Charges for services	1,147	1,111	2,414	2,971	2,844
Fines and forfeitures	382	517	730	753	720
Investment income	96	399	821	433	211
Miscellaneous	2,078	3,805	1,758	2,145	2,047
Total revenues	34,697	35,930	31,401	32,049	28,560
Expenditures					
Current					
General government	5,239	5,801	6,361	5,816	4,437
Public safety	14,050	13,322	13,137	12,531	11,782
Physical environment	917	1,196	978	2,492	1,038
Transportation	2,232	1,999	2,168	2,042	2,682
Culture and recreation	4,193	4,103	4,037	3,799	4,080
Debt service					
Principal payments	1,035	980	935	875	825
Interest	649	679	709	736	762
Issuance costs	-	-	-	-	-
Capital improvements	5,115	4,759	1,445	3,666	4,164
Total expenditures	33,430	32,839	29,770	31,957	29,770
Excess (deficiency) of revenues					
over (under) expenditures	1,267	3,091	1,631	92	(1,210)
Other financing sources and (uses)					
Transfers in	421	422	510	517	983
Transfers out	(9)	(18)	(44)	(74)	(315)
Principal repayment notes payable	-	-	-	-	-
Issuance of debt	-	-	-	-	-
Total other financing sources (uses)	412	404	466	443	668
Net change in fund balances	\$ 1,679	\$ 3,495	\$ 2,097	\$ 535	\$ (542)
Debt service as a percentage of noncapital expenditures	5.95%	5.91%	5.80%	5.69%	6.20%

		Fiscal Year		
2016	2015	2014	2013	2012
\$ 9,707	\$ 8,917	\$ 8,321	\$ 8,102	\$ 8,519
2,286	2,286	2,323	2,232	2,118
1,262	1,363	1,411	1,377	1,445
282	249	222	-	-
3,765	746	1,307	798	532
2,024	2,075	2,015	1,970	2,094
2,527	2,429	2,293	2,180	2,042
569	547	532	532	539
1,742	2,079	2,758	1,903	1,546
2,899	2,663	2,677	2,533	2,267
622	842	1,779	1,326	1,680
146	162	77	35	92
2,108	1,721	1,643	1,506	1,522
29,939	26,079	27,358	24,494	24,396
4,658	4,279	4,118	3,966	4,330
10,795	10,699	10,797	10,652	10,549
781	595	645	505	531
2,538	2,826	2,220	1,783	2,619
3,630	3,781	3,326	3,211	3,286
780	660	575	535	495
787	590	1,280	1,162	1,197
-	191	48	-	-
4,923	2,936	2,714	2,075	5,743
28,892	26,557	25,723	23,889	28,750
1,047	(478)	1,635	605	(4,354)
837	508	305	318	2,097
(523)		-	(14)	(1,801)
-	(13,485)	(11,875)	-	-
_	13,485	11,970	-	-
314	508	400	304	296
\$ 1,361	\$ 30	\$ 2,035	\$ 909	\$ (4,058)
6.54%	5.29%	8.06%	7.78%	7.35%

# City of Maitland, Florida Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (amounts in Thousands)

		Real Pr	operty	Personal	Property		trally d Property
Fiscal Year	Tax Roll	Taxable Value	Estimated Actual Value	Taxable Value	Estimated Actual Value	Taxable Value	Estimated Actual Value
2021	2020	\$ 3,147,475	\$ 3,155,984	\$ 224,064	\$ 216,952	\$ 754	\$ 754
2020	2019	2,855,963	2,867,150	222,100	218,401	684	684
2019	2018	2,485,903	2,490,362	209,790	207,932	701	701
2018	2017	2,281,874	2,295,234	192,275	192,466	678	677
2017	2016	2,180,375	2,189,049	179,887	176,988	617	617
2016	2015	2,030,358	2,231,767	179,503	210,945	642	697
2015	2014	1,850,783	2,357,568	182,125	212,211	621	680
2014	2013	1,783,216	2,203,303	188,864	219,301	598	655
2013	2012	1,772,206	2,161,997	191,177	231,420	555	627
2012	2011	1,819,800	2,263,674	191,465	231,492	546	616

Source: Orange County Property Appraiser

Note: Assessed values are determined as of January 1 for each fiscal year.

The difference between Taxable Value and Estimated Actual Value includes the various exemptions: i.e. government, disability, institutional, homestead, etc.

Schedule 5

To	tal	Total	Taxable Value to Total	
Taxable	Estimated	Direct	Estimated	Increase in
 Value	Actual Value	Tax Rate	Actual Value	Taxable Value
\$ 3,372,293	\$ 3,373,690	4.5983	100.0%	10%
3,078,747	3,086,235	4.6223	99.8%	14%
2,696,394	2,698,995	4.6603	99.9%	9%
2,474,827	2,488,377	4.6753	99.5%	5%
2,360,879	2,366,654	4.5150	99.8%	7%
2,210,503	2,443,409	4.5400	90.5%	9%
2,033,529	2,570,459	4.5400	79.1%	3%
1,972,678	2,423,259	4.3600	81.4%	0%
1,963,938	2,394,044	4.3200	82.0%	-2%
2,011,811	2,495,782	4.3800	80.6%	-1%

				City of Ma	aitland			erlapping Rates
			gę.	11320	<b>√</b> €			Water District & Rates Rates Total Overlapping Pates
_	a <b>i</b>	Operating	Milab	he Milage Total City M	illage Orange C	Orange Co	July St. John's	Nater District & Rates Agency Total Overlapping Pates
Fiscal Ye	ar <u>Tar</u> vear	. Ageratitie	geht sei	cotal cits	Orange	orange Chr	Junty Gr. John's	aget otal Divina
		Q,	<u> </u>			0 9	2. 4.	
2021	2020	4.3453	0.2530	4.5983	4.4347	6.8570	0.2287	16.1187
2020	2019	4.3453	0.2770	4.6223	4.4347	7.1090	0.2414	16.4074
2019	2018	4.3453	0.3150	4.6603	4.4347	7.2990	0.2562	16.6502
2018	2017	4.3453	0.3300	4.6753	4.4347	7.4700	0.2724	16.8524
2017	2016	4.1500	0.3650	4.5150	4.4347	7.8110	0.2885	17.0492
2016	2015	4.1500	0.3900	4.5400	4.4347	8.2180	0.3023	17.4950
2015	2014	4.1500	0.3900	4.5400	4.4347	8.4740	0.3164	17.7651
2014	2013	3.8800	0.4800	4.3600	4.4347	8.3620	0.3283	17.4850
2013	2012	3.8800	0.4400	4.3200	4.4347	8.4780	0.3313	17.5640
2012	2011	3.8800	0.5000	4.3800	4.4347	8.5450	0.3313	17.6910

Source: Orange County Property Appraiser Office.

# Note:

Overlapping rates are those of local and county governments that apply to property owners within the City of Maitland.

		2021			2012	
Taxpayer	Taxable Assessed Value <sup>(1)</sup>	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value <sup>(1)</sup>	<u>Rank</u>	Percentage of Total Taxable Assessed Value
Trelago Way Investors JV LLC	\$ 100,116	1	2.97%			
Mikeone EK Maitland Summit LLC	98,818	2	2.93%			
Arbors at Maitland Joint Venture LLC	97,681	3	2.90%			
Village at Lake Lily LLC (Ph I&II)	87,562	4	2.60%	24,613	6	1.22%
MWAD LLC (I&II)	67,860	5	2.01%			
TGT Maitland LLC (I&II)	63,365	6	1.88%			
NIC Maitland Station LLC	61,781	7	1.83%			
Maitland City Center LLC	60,530	8	1.79%			
Maitland Multi Family LLC	60,181	9	1.78%			
P Barnett Construction LTD Inc	55,222	10	1.64%	42,066	2	2.09%
Liberty Property LP				64,826	1	3.22%
Zom Maitland Summit LTD				38,952	3	1.94%
Orlando Sportsplex Ltd				29,410	4	1.46%
CRP-2 Colonnades				26,577	5	1.22%
Highwoods/DLF 98/29 LP				24,452	7	1.22%
FDG Maitland Promenade				24,142	8	1.20%
Maitland Office Company, LLC				23,391	9	1.16%
Village at Lake Lily LLC (Ph I)				19,707	10	0.98%
Totals	\$753,116		22.33%	\$318,136		14.49%

Source: Orange County Property Appraiser

<sup>(1)</sup> Amounts in thousands.

City of Maitland, Florida Property Tax Levies and Collections Last Ten Fiscal Years (amounts in thousands)

Fiscal Year			thin the Fiscal the Levy		Total Collec	ctions to Date
Ended September 30,	Total Tax Levy for Fiscal Year	Amount	Percentage of Levy	Collections in Subsequent Years	Amount	Percentage of Levy
2021	\$ 15,507	\$ 13,743	88.62%	\$ -	\$ 13,743	88.62%
2020	14,231	13,730	96.48%	11	13,741	88.54%
2019	12,566	12,121	96.46%	24	12,145	96.65%
2018	11,571	11,152	96.38%	47	11,199	96.79%
2017	10,659	10,266	96.31%	7	10,273	96.38%
2016	10,061	9,662	96.03%	15	9,677	96.18%
2015	9,355	8,906	95.20%	45	8,951	95.68%
2014	8,601	8,298	96.48%	10	8,308	96.59%
2013	8,398	8,093	96.37%	23	8,116	96.64%
2012	8,910	8,529	95.72%	10	8,539	95.84%

Sources: Orange County Tax Collector, Orange County Property Appraiser, Finance Department

Ratios of Outstanding Debt by Type Last Ten Fiscal Years (amounts in thousands, except per capita)

		vernmental Activit	ties	Business-Ty	pe Activities			
Fiscal Year Ended September 30,	Limited General Obligation Bonds Series 2005	Re- Development Revenue Bonds / Bank Loan	Limited General Obligation TD Bank Note Payable	Water & Sewer Revenue Loan	State Revolving Fund Loan	Total Primary Government	Percentage of Personal Income	Per Capita
2021	\$ -	\$ 10,990	\$ 8,600	\$ 7,590	\$ 3,045	\$ 30,225	3.08%	\$ 1,433
2020	-	11,500	9,125	8,030	270	28,925	1.80%	1,370
2019	-	11,970	9,635	8,460	-	30,065	2.06%	1,425
2018	-	12,405	10,135	8,875	-	31,415	4.13%	1,793
2017	-	12,800	10,615	9,280	-	32,695	4.19%	1,879
2016	-	13,160	11,080	9,675	-	33,915	4.54%	1,927
2015	-	13,485	11,535	10,000	-	35,020	4.82%	2,059
2014	-	13,250	11,970	-	-	25,220	3.73%	1,504
2013	12,255	13,445	-	-	-	25,700	3.32%	1,575
2012	12,980	13,750	-	-	-	26,730	3.60%	1,697

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements Details regarding per capita, personal income and population can be found on Schedule 13.

# City of Maitland, Florida Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years (amounts in thousands, except per capita)

	General Bonded Debt Outstanding					
Fiscal Year Ended September 30,		ted General bligation	Percentage of Taxable Value of Property	Per	<u>Capita</u>	
2021	\$	8,600	0.26%	\$	408	
2020		9,125	0.30%		432	
2019		9,635	0.36%		457	
2018		10,135	0.41%		579	
2017		10,615	0.45%		610	
2016		11,080	0.47%		630	
2015		11,535	0.52%		678	
2014		11,970	0.59%		714	
2013		12,255	0.62%		751	
2012		12,625	0.64%		793	

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statemen See Schedule 5 for property value data Population data can be found in Schedule 13

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable <sup>1</sup>	S	etimated hare of erlapping Debt
Overlapping Debt:				
Orange County Board of County Commissioners	\$ 947,696	2.2%	\$	20,555
Orange County School Board	1,078,899	2.0%		21,712
	2,026,595			42,267
City direct debt	19,590	100%		19,590
Total direct and overlapping debt	\$ 2,046,185		\$	61,857

# Note:

<sup>(1)</sup> Ratio of assessed valuation of taxable property in overlapping unit to that within the City of Maitland and respective district provided by Orange County Property Appraiser Preliminary Recapitulation of the Ad Valorem Assessment Roll.

Utility	Revenue	Notes
---------	---------	-------

				2015 Seri Serv Require	ice	SRF Deb		
Fiscal Year Ended Sept 30,	Gross Revenues (1)	Operating Expenses (2)	Net Revenue Available for Debt Service (3)	Principal	Interest	Principal	Interest	Reserve
2021	\$ 8,247	\$ 5,642	\$ 2,605	\$ 450	\$ 210	\$ 23	\$ 1	\$ 200
2020	8,117	5,230	2,887	430	234	-	-	-
2019	7,342	5,208	2,134	415	246	-	-	-
2018	6,934	4,670	2,264	405	257	-	-	600
2017	6,761	4,754	2,007	395	268	-	-	800
2016	6,127	4,208	1,919	325	235	-	-	200
2015	5,265	4,403	862	-	-	-	-	200
2014	-	-	-	-	-	-	-	
2013	-	-	-	-	-	-	-	
2012	-	-	-	-	-	-	-	

### Notes

- (1) Includes Utilities Fund Charges for Services.
- (2) Includes total operating expense less depreciation and amortization.
- (3) As defined by Ordinance.
- (4) The CRA Redevelopment Revenue Bonds were issued in 2006 and pledged revenues are the tax increment revenues of the Community Redevelopment Agency. The City issued a covenant to budget and appropriate from available non Ad valorem revenues of the City.
- (5) 2015 debt service included refinancing charges to defease 2007 issue
- (6) 1.25% coverage requirement
- (7) 1.15% coverage requirement

# Utility Revenue Notes CRA Redevelopment Revenue Note (4)

# **Debt Service Requirements**

					Tax							
Total		`otal	Coverage (7)	Increment Revenue		Pri	Principal		Interest (5)		'otal	Coverage
	\$	884	2.95	\$	2,674	\$	510	\$	372	\$	882	3.03
		664	4.35		2,145		470		376		846	2.54
		661	3.23		1,028		435		390		825	1.25
		1,262	1.79		922		395		402		797	1.16
		1,463	1.37		780		360		413		773	1.01
		760	2.53		631		325		423		748	0.84
		200	4.31		664		225		930		1,155	0.57
		-	n/a		526		195		626		821	0.64
		-	n/a		516		165		632		797	0.65
		-	n/a		513		140		637		777	0.66

Calendar Year	Population (1)	Per Capita Income (2)		Personal Income thousands)	Median Age (2)	Unemployment Rate (3)
2021	21,096	\$ 46,477	\$	980,479	33.8	4.4
2020	21,113	45,083		1,603,406	36.1	9.2
2019	21,096	69,080		1,457,312	39.9	2.6
2018	17,519	46,143		760,990	40.1	2.7
2017	17,401	44,799		779,547	40.1	3.6
2016	17,598	42,428		746,648	39.2	4.1
2015	17,007	42,704		726,267	41.1	4.9
2014	16,767	40,306		675,811	41.1	5.6
2013	16,321	47,490		775,084	40.2	3.2
2012	15,911	48,559		772,622	32.9	8.5

# Sources:

- (1) 2020 UFL Bureau of Economic and Business Research Orlando Economic Development Commission 2014-2021. City of Maitland Community Development Department 2009- 2013
- (2) Metro Orlando EDC estimates.
- (3) State of Florida, Agency for Workforce Innovation, Orlando MSA annual averages.

		2021 1/	2	<b>2011</b> <sup>2</sup>			
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment	
Florida Emergency Physicians	2,634	1	11.45%	*	*	*	
AdventHealth	1,952	2	8.48%	*	*	*	
ADP	1,242	3	5.40%	*	*	*	
Mauser Packaging Solutions	1,100	4	4.78%	*	*	*	
SGL	1,014	5	4.41%	*	*	*	
Charles Schwab	942	6	4.09%	375	3	1.34%	
FIS Management	940	7	4.09%	*	*	*	
Everglades College	550	8	2.39%	*	*	*	
Digital Risk	550	9	2.39%	*	*	*	
Vitas Healthcare	529	10	2.30%	*	*	*	
Clean Event	*	*	*	500	1	1.78%	
First Data	*	*	*	400	2	1.43%	
Publix Supermarkets	*	*	*	350	4	1.25%	
CTX Mortgage Co	*	*	*	300	5	1.07%	
Cole Scott Kissane PA	*	*	*	300	6	1.07%	
Fidelity	*	*	*	275	6	0.98%	
Sprint	*	*	*	250	7	0.89%	
Concord Management LTD	*	*	*	250	7	0.89%	
SunTrust	*	*	*	215	9	0.77%	
Total	11,453		49.78%	3,215		11.47%	

# Sources:

- 1 City Business Tax Receipts and employer inquiries
- 2 State of Florida, Agency for Workforce Innovation

Note 1: The City of Maitland has an estimated daytime population of 24,575.

# City of Maitland, Florida Operating Indicators by Function Last Ten Fiscal Years

<u>-</u>			Fiscal Year			
<u> </u>	2021	2020	2019	2018	2017	2016
Function						
Police						
Crash investigations	714	710	950	1,098	1,129	1,087
Criminal investigations	447	455	415	436	496	514
Training	7,838	7,195	9,454	6,969	6,251	6,455
Crime Prevention / Neighborhood Watch households	2,073	4,172	*	*	2,560	2,800
DARE/School resource officer contact hours	31	74	1,000	*	1,406	346
Education / Crime prevention contact hours	760	210	848	436	587	168
Fire / Rescue						
Emergency calls	1,181	1,005	1,379	1,427	1,466	1,473
Non-emergency calls	1,536	1,609	1,420	1,291	1,258	999
Public education contact hours	87	4,804	3,255	3,097	4,227	3,650
Construction inspections	216	368	804	1,012	391	463
Building and Code Compliance						
Building permit applications	2,593	2,209	785	811	536	606
Construction inspections	6,527	3,950	6,489	10,607	7,493	5,560
Code enforcement complaints	228	139	362	362	610	612
Code enforcement cases	25	57	12	7	19	10
Transportation						
Paved miles to maintain	*	67	67	59	59	59
Number of potholes repaired	*	234	200	248	147	29
Sidewalks/bike paths built or repaired (sq. feet)	*	32,640	11,211	21,187	17,776	10,488
Physical Environment						
Number of curb miles swept	*	6,673	5,590	4,939	4,752	4,412
Acres of weed surveyed	*	863	1,050	1,340	2,109	1,783
Culture and Recreation						
Community Events Participants	*	20,310	41,800	37,500	22,500	9,750
Farmers Market Attendance	2,300	16,900	45,000	74,900	47,000	34,800
Adult & Youth Athletics Participants Served	1,780	2,146	4,261	2,002	907	1,07
Senior Center Programs	*	506	1,365	1,376	1,438	1,508
Water and Wastewater						
Wastewater collections (millions)	4,970	4,550	4,520	3,730	4,230	3,730
Linear feet of sewer pipe cleaned/inspected	9,297	1,000	6,997	5,400	7,400	2,360
Number of customers	3,923	3,837	3,896	3,846	3,772	3,763
Water plant average daily flow (millions)	*	*	*	2.6	2.7	2.5
Gallons of water produced, in millions	951	982	935	933	1,012	916
Backflow device testing	1,562	2,914	1,312	1,334	1,006	107
Meter repairs and inspections	900	900	5,627	1,293	1,542	963
Solid Waste						
Tons of household garbage collected	3,955	4,167	4,221	4,193	4,455	4,217
Tons of recycling	648	797	1,049	993	1,081	1,004
Tons of yard waste	1,231	1,672	1,468	1,788	1,955	1,917
General Government						
Development applications received	48	27	39	35	35	26
Vehicle and small equipment repairs	*	1,699	1,701	1,531	1,701	1,786
Business tax receipts issued	3,782	5,470	4,935	5,782	5,808	5,684
Lien searches	548	446	519	493	475	440
Recruitment / Employment positions	27	32	34	46	37	48
Human Resources City-Wide training hours	589	414	1,003	882	883	948
Accidents & Injuries reviewed (HR risk)	88	120	97	150	103	130
Geographic Information requests processed	400	408	692	390	462	414
Purchase orders processed	630	631	743	756	995	1,015
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Source: City of Maitland, Finance Department

Note: \* Information not available

**Schedule 15** 

	Fiscal Year		
2015	2014	2013	2012
891	873	966	674
544	443	362	388
7,669	6,342	4,930	8,572
2,540	2,540	2,540	2,525
302	224	236	1,027
*	*	*	*
1 502	1.600	1.750	1754
1,502	1,688	1,753	1,754
927	847 4.067	576 4,513	470 2 270
3,839	4,067	4,515 294	3,278
321	364	294	316
459	691	500	587
5,333	4,585	3,534	3,233
594	519	647	501
11	14	13	24
59	57	57	57
265	194	157	180
22,297	6,856	2,780	9,852
3,615	3,499	3,688	4,729
2,049	4,029	3,443	4,256
6,945	7,150	4,540	5,460
108,500	95,000	91,600	60,000
1,463	1,378	2,077	2,235
1,365	1,284	1,264	648
3,550	3,230	2,700	1,320
2,268	2,423	11,299	2,465
3,762	4,181	3,762	3,847
2.5	2.4	2.5	2.7
936	889	937	1,032
341	94	94	*
926	749	1,086	1,313
		,	,
4,728	4,321	4,321	4,296
998	1,085	803	847
1,388	1,825	1,825	5,141
22	22	24	16
2,161	2,142	1,997	1,899
4,230	4,108	4,089	3,912
*	*	*	*
23	26	30	19
750	646	653	856
122	105	83	96
405	296	540	234
1,117	1,134	1,006	1,238
3,476	3,649	3,171	3,412

			Fiscal Year		
	2021	2020	2019	2018	2017
Function					
Public safety					
Police:					
Stations	2	1	1	1	1
Patrol units	52	52	52	52	52
Fire stations	2	2	2	2	2
Transportation					
Streets - paved (miles)	67	67	67	59	59
Streets - unpaved (miles)	2	2	2	2	2
Culture and recreation					
Park acreage	166	156	154	154	154
Parks	19	18	17	17	17
Tennis courts	7	7	7	7	7
Community centers	1	1	1	1	1
Library	1	1	1	1	1
Historical Museums	4	4	4	4	4
Water					
Water mains (miles)	96	95	95	94	94
Fire hydrants	691	689	689	689	689
Maximum daily capacity (mil gallons)	13	13	13	13	13
Wastewater					
Sanitary sewers (miles)	65	64	64	61	61
Storm sewers (miles)	28	27	27	26	26
General Government					
Square footage of buildings	163,294	163,294	163,294	163,294	157,902
City vehicles - non patrol	68	68	68	67	67

Source: City of Maitland - various Departments.

Schedule 16

	Fiscal Year									
2016	2015	2014	2013	2012						
1	1	1	1	1						
47	47	47	47	46						
2	2	2	2	2						
59	59	59	58	58						
2	2	2	3	3						
154	154	154	154	154						
17	17	17	17	17						
7	7	7	7	7						
1	1	1	1	1						
1	1	1	1	1						
4	4	4	4	4						
94	94	94	94	94						
697	697	697	697	697						
13	13	13	13	13						
61 26	61 26	61 26	61 26	61 26						
157,902 66	157,902 66	157,902 66	157,902 66	159,902 66						

	Full-time Equivalent Employees (1) as of September 30,									
Function	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
General Government	37	38	38	35	34	33	33	33	33	34
Public Safety:										
Police Sworn Officers Civilians Fire	56 8	56 8	56 8	52 8	52 8	47 8	47 8	47 8	47 8	46 8
Firefighters and officers	43	43	43	44	44	43	43	43	43	43
Civilians	3	3	3	2	2	2	2	1	1	2
Building & Life Safety	7	7	7	9	9	8	8	8	8	8
Public Works	63	63	63	68	69	66	66	66	66	66
Parks and Recreation	12	12	12	11	11	10	9	9	10	10
Total	229	230	230	229	229	217	216	215	216	217

Source: City of Maitland Human Resources Division

Note (1) - These are authorized positions, however some positions are considered "frozen" because they remained unfunded at year end

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Unfunded positions	2	2	7	6	11	15	19	21	21	19
Funded positions	228	227	222	211	205	200	197	194	194	194
Total	230	229	229	217	216	215	216	215	215	213

# Compliance Section

INDEPENDENT AUDITORS'
REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED
ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT
AUDITING STANDARDS

INDEPENDENT AUDITORS' MANAGEMENT LETTER

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH LOCAL GOVERNMENT INVESTMENT POLICIES

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECTS, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE REQUIRED BY CHAPTER 10.550, RULES OF THE FLORIDA AUDITOR GENERAL

SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE

SCHEDULE OF FINDINGS AND QUESTIONED
COSTS - STATE FINANCIAL ASSISTANCE

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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Maitland, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Maitland, Florida, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Maitland, Florida's basic financial statements, and have issued our report thereon dated March 4, 2022.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Maitland, Florida's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Maitland, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Maitland, Florida's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Maitland, Florida's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this reports is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Melbourne, Florida

rr, Riggs ! Ungram, L.L.C.





#### INDEPENDENT AUDITORS' MANAGEMENT LETTER

Honorable Mayor and Members of the City Council The City of Maitland, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Maitland, Florida (the "City") as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated March 4, 2022.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 4, 2022, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Corrective actions have not been taken to address findings and recommendations made in the preceding financial audit report. Finding 2019-002 is repeated.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority of the City of Maitland, Florida and its component units is disclosed in the footnotes.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the City of Maitland, Florida met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City of Maitland, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City of Maitland, Florida. It is management's responsibility to monitor the City of Maitland, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we have the following recommendation:

#### 2019-002 INFORMATION TECHHNOLOGY GENERAL CONTROLS

<u>Criteria</u>: An essential part of internal control is the performance of a risk assessment to guide the design of control activities, information and communication, and control monitoring activities.

<u>Condition</u>: The City has not performed a documented risk assessment over its use of information technology to prioritize evaluation of information technology risks such as:

- Ensuring user access privileges are limited to those necessary for the users' job responsibilities and enforce an appropriate logical segregation of duties.
- Establishment of an information technology disaster recovery plan for the restoration of the City's information technology resources, nor periodic testing plan to ensure the backed up data is useable.

<u>Cause</u>: The City is continuing to evolve its information technology infrastructure, and as more items become paperless the security and availability of those systems is more important.

<u>Effect</u>: The City may not have or may not design controls appropriately to mitigate the risks they deem unacceptable. As a result, the City may experience issues related to the availability or accessibility of various applications or IT resources.

<u>Recommendation</u>: The City should perform a risk assessment over information technology, and adopt an information technology framework to use as a gauge in the design and performance of related internal controls. In concert with the information technology risk assessment procedures, the City should determine a frequency for periodic evaluation of all user access privileges, including that of third party contractors, and promptly remove unnecessary access; as well as establish a restore point objective and recovery time objective and develop controls to guide the City in its development of a disaster recovery plan.

<u>Management Response</u>: The City Information Technology department is performing a risk assessment and finalizing a continuity of operations plan.

#### **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.30(3)(b), Florida Statutes.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the members of the City Council and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Melbourne, Florida March 4, 2022

Parr, Riggs & Ungram, L.L.C.

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# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH LOCAL GOVERNMENT INVESTMENT POLICIES

Honorable Mayor and Members of the City Council The City of Maitland, Florida

We have examined the City of Maitland, Florida's compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management is responsible for the City of Maitland, Florida's compliance with the specified requirements. Our responsibility is to express an opinion on the City of Maitland, Florida's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City of Maitland, Florida complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City of Maitland, Florida complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City of Maitland, Florida's compliance with specified requirements.

In our opinion, the City of Maitland, Florida complied, in all material respects, with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2021.

This report is intended solely for the information and use of the City Council, management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Melbourne, Florida March 4, 2022

arr, Riggs & Chapan, L.L.C.





INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECT; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE REQUIRED BY CHAPTER 10.550, RULES OF THE FLORIDA AUDITOR GENERAL

Honorable Mayor and Members of the City Council City of Maitland, Florida

#### **Report on Compliance for Each Major State Project**

We have audited the City of Maitland, Florida's compliance with the types of compliance requirements described in Chapter 10.550, Rules of the Florida Auditor General that could have a direct and material effect on each of the City of Melbourne, Florida's major state projects for the year ended September 30, 2021. The City of Maitland, Florida's major state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with state statues, regulations, and the terms and conditions of its state awards applicable to its state projects.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the City of Maitland, Florida's major state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General. Those standards, Chapter 10.550, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state project occurred. An audit includes examining, on a test basis, evidence about the City of Maitland, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state project. However, our audit does not provide a legal determination of the City of Maitland, Florida's compliance.

#### **Opinion on Each Major State Project**

In our opinion, the City of Maitland, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state projects for the year ended September 30, 2021.

#### **Report on Internal Control over Compliance**

Management of the City of Maitland, Florida is responsible for establishing and maintaining effective internal control over compliance with the types of requirements referred to above. In planning and performing our audit of compliance, we considered the City of Maitland, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on a major state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major state project, and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Maitland, Florida's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Melbourne, Florida March 4, 2022

arr, Riggs & Chapan, L.L.C.

## City of Maitland, Florida Schedule of Expenditures of State Financial Assistance For the Year Ended September 30, 2021

State grantor/State Agency, Pass through grantor,		Contract / Grant			Amount Provided to Subrecipients	
Program title CSFA# Number			Expenditures			
FL Department of Environmental Protection						
Direct awards						
Drinking Water Facility Construction:						
State Revolving Fund Loan	37.076	DW 480251	\$	1,500,429	\$	-
Wastewater Treatment Facility Construction:						
State Revolving Fund Loan	37.077	CW 480260		1,298,138		-
Total Florida Department of Environmental Protection			_	2,798,567		-
Total State Financial Assitance			\$	2,798,567	\$	_

#### Notes to the Schedule of Expenditures of State Financial Assistance

#### (1) General

The accompanying schedules of expenditures of state financial assistance (the "Schedules") presents the activity of all state financial assistance of the City of Maitland, Florida for the year ended September 30, 2021. The City's reporting entity is defined in Note 1 to the City's basic financial statements.

#### (2) Basis of Accounting

The Schedules are presented using the modified accrual basis of accounting for expenditures accounted for in the governmental funds and on the accrual basis of accounting for expenses of the proprietary fund types, which are described in Note 1 to the City's basic financial statements.

#### (3) Loan funds

The Schedule of loans shows loan funds drawn down during the Fiscal Year					
\$	270,238				
	2,798,567				
	(23,793)				
\$	3,045,012				
	\$				

# THE CITY OF MAITLAND, FLORIDA Schedule of Findings and Questioned Costs Fiscal Year Ended September 30, 2021

#### Section I-Summary of Auditors' Results

Financial Statements

Type of auditors' report issued:

Unmodified

Internal control over financial reporting:

Material weaknesses identified?

• Significant deficiencies identified? None noted

Noncompliance material to financial statements noted?

State Projects

Type of auditors' report issued:

Unmodified

Internal control over major state projects:

Material weaknesses identified?

• Significant deficiencies identified? None noted

Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550?

None noted

Identification of major state projects:

<u>State CSFA Numbers</u> <u>State Programs</u>

37.076 Drinking Water Facility Construction Project

37.077 Wastewater Treatment Facility Construction Project

Dollar threshold used to distinguish between type A and B programs was \$750,000 for major state programs.

# THE CITY OF MELBOURNE, FLORIDA Schedule of Findings and Questioned Costs (Continued) Fiscal Year Ended September 30, 2021

### **Section II-Financial Statement Findings**

No matters were reported.

### **Section III-State Projects Findings and Questioned Costs**

No matters were reported.

### **Section IV-Prior Findings and Questioned Costs for Federal Awards**

No matters were reported in the prior year.



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