



CITY OF MULBERRY, FLORIDA

FINANCIAL STATEMENTS

September 30, 2021

Prepared by: Department of Finance

## **TABLE OF CONTENTS**

### **FINANCIAL SECTION**

Independent Auditor's Report .....	1
Management's Discussion and Analysis (required supplementary information) .....	3

### **Basic Financial Statements**

#### *Government Wide Financial Statements:*

Statement of Net Position .....	10
Statement of Activities .....	11

#### *Governmental Funds:*

Balance Sheet – Governmental Funds.....	12
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position.....	13
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds.....	14
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities .....	15

#### *Proprietary Funds:*

Statement of Net Position – Proprietary Fund .....	16
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Fund .....	17
Statement of Cash Flows – Proprietary Fund .....	18

#### *Fiduciary Funds:*

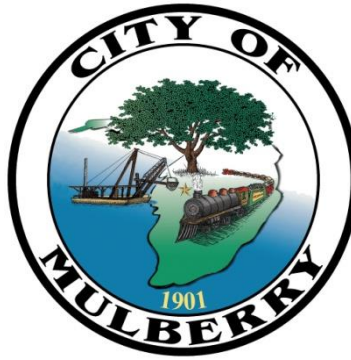
Statement of Fiduciary Net Position – Fiduciary Fund .....	20
Statement of Changes in Fiduciary Net Position – Fiduciary Fund.....	21
Notes to Financial Statements .....	22

### **REQUIRED SUPPLEMENTARY INFORMATION**

Budgetary Comparison Schedule – General Fund.....	45
Schedule of Changes in the Total OPEB Liability and Related Ratios .....	47

### **SINGLE AUDIT AND COMPLIANCE SECTION**

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	48
Independent Auditors' Report on Compliance with Requirements that could have a Direct and Material Effect on Each Major State Project and on Internal Control over Compliance in Accordance with Chapter 10.550 <i>Rules of the Auditor General</i> , Office of the Auditor General.....	50
Schedule of Findings and Questioned Costs .....	52
Schedule of Expenditures of State Financial Assistance .....	53
Management Letter.....	54
Independent Accountant's Report .....	56



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## **FINANCIAL SECTION**



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## **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and Members of the City Commission  
City of Mulberry, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund of City of Mulberry, Florida (the City), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the City of Mulberry, Florida, as of September 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

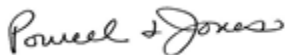
Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Mulberry, Florida's financial statements as a whole. The accompanying Schedule of Expenditures of State Financial Assistance is presented for purposes of additional analysis as required by *Chapter 10.550 Rules of the State of Florida, Office of the Auditor General*; and is not a required part of the financial statements. The Schedule of Expenditures of State Financial Assistance is the responsibility of management and was derived from and relates to the underlying accounting and other records used to prepare the financial statements. This schedule has been subjected to the auditing procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 28, 2022, on our consideration of the City of Mulberry, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Mulberry, Florida's internal control over financial reporting and compliance.



## **POWELL & JONES**

Certified Public Accountants  
January 28, 2022

## **CITY OF MULBERRY**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

September 30, 2021

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As management of the City of Mulberry, Florida (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2021. We encourage readers to consider the information presented here in conjunction with the basic financial statements beginning on page 10.

#### Financial Highlights

- The assets and deferred outflows of resources of the City exceeded its liabilities at the close of the most recent fiscal year by \$10,934,770 (net position) compared to \$10,612,449 at the end of the prior year. Of the September 30, 2021 balance, a negative \$47,707 is reported as unrestricted net position deficit compared to a negative \$82,275 reported as unrestricted net position deficit in the prior year.
- The government's total net position increased by \$322,321 during the year ended September 30, 2021 compared to a decrease of \$247,557 in the prior year.
- As of the close of the current fiscal year, the City's general fund (governmental fund level) reported ending fund balance of \$1,956,634 compared to \$1,481,736 at the end of the prior year. Of this total amount, \$1,209,330 is available for spending at the government's discretion (unassigned fund balance) compared to \$862,926 in the prior year.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements:** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets, liabilities, and deferred inflows and outflows of resources with the residual measure reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported in a manner similar to the approach used by private-sector business in that revenue is recognized when earned or established criteria are satisfied, and expenses are reported when incurred. Accordingly, revenues are reported even when they may not be collected for several months after the end of the year, and expenses are reported even though they may not have used cash during the current fiscal year.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

The governmental activities of the City include general government, maintenance, law enforcement, community redevelopment and culture and recreation. The business-type activities of the City include the water, sewer, sanitation and the stormwater management departments.

The government-wide financial statements can be found by referencing the table of contents of this report.

**Fund financial statements:** Funds are a group of self-balancing accounts. Funds are used to account for specific activities of the City, rather than reporting on the City as a whole. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

***Governmental funds:*** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains two separate governmental funds, the general fund and the community redevelopment agency (CRA) special revenue fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the community redevelopment agency special revenue fund.

The basic governmental fund financial statements can be found by referencing the table of contents of this report.

***Proprietary funds:*** The City utilizes one type of proprietary fund, an enterprise fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City used an enterprise fund to account for its water, sewer, sanitation and stormwater management department. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

***Fiduciary funds:*** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City maintains one fiduciary fund type; a custodial fund. The custodial fund reports resources, not in a trust, held by the City for parties outside the City's reporting entity.

The basic proprietary fund financial statements can be found by referencing the table of contents of this report.

All of the City's funds are considered major funds.

***Notes to the financial statements:*** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found by referencing the table of contents of this report.



**CITY OF MULBERRY****MANAGEMENT'S DISCUSSION AND ANALYSIS**

September 30, 2021

*Other information:* In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's general fund and community redevelopment agency special revenue funds' budgetary comparisons and the schedule of changes in the total other post-employment benefits (OPEB) liability and related ratios. Required supplementary information can be found by referencing the table of contents of this report.

**Government-wide Financial Analysis**

The following is a summary of the information presented in the Statement of Net Position on page 10 of this report.

<b>Statement of Net Position (Summary)</b>						
<b>as of September 30,</b>						
	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total Primary Government</b>	
	<b><u>2021</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>
<b>Assets</b>						
Current and other assets	\$ 3,036,777	\$ 3,785,305	\$ 2,688,156	\$ 2,375,195	\$ 5,724,933	\$ 6,160,500
Capital assets	4,679,201	3,556,919	16,998,609	16,037,203	21,677,810	19,594,122
<b>Total assets</b>	<b>7,715,978</b>	<b>7,342,224</b>	<b>19,686,765</b>	<b>18,412,398</b>	<b>27,402,743</b>	<b>25,754,622</b>
<b>Deferred outflows</b>	<b>267,491</b>	<b>320,654</b>	<b>120,273</b>	<b>144,177</b>	<b>387,764</b>	<b>464,831</b>
<b>Liabilities</b>						
Long-term liabilities	4,085,936	4,250,780	11,281,585	9,711,113	15,367,521	13,961,893
Other liabilities	402,136	433,626	931,451	1,211,485	1,333,587	1,645,111
<b>Total liabilities</b>	<b>4,488,072</b>	<b>4,684,406</b>	<b>12,213,036</b>	<b>10,922,598</b>	<b>16,701,108</b>	<b>15,607,004</b>
<b>Deferred inflows</b>	<b>106,667</b>	<b>-</b>	<b>47,962</b>	<b>-</b>	<b>154,629</b>	<b>-</b>
<b>Net position</b>						
Net investment in capital assets	3,117,674	2,944,983	6,416,939	6,639,701	9,534,613	9,584,684
Restricted	947,310	655,643	500,554	454,397	1,447,864	1,110,040
Unrestricted	(676,254)	(622,154)	628,547	539,879	(47,707)	(82,275)
<b>Total net position</b>	<b>\$ 3,388,730</b>	<b>\$ 2,978,472</b>	<b>\$ 7,546,040</b>	<b>\$ 7,633,977</b>	<b>\$ 10,934,770</b>	<b>\$ 10,612,449</b>

The largest portion of the City's net position, \$9,534,613 reflects its investment in capital assets (e.g., land, buildings, sewer and water system, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$1,447,864 represents resources that are subject to external restrictions on how they may be used and are reported as restricted net position.

At the end of the current fiscal year, the City reported a negative unrestricted net position in the governmental activities of \$676,254 and a positive unrestricted net position of \$628,547 for the business-type activities for a total unrestricted net position of the primary government of a negative \$47,707.

**CITY OF MULBERRY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**September 30, 2021**

Government-wide Analysis

	Statement of Activities (Summary) For the year ended September 30,					
	Governmental Activities		Business-type Activities		Total Primary Government	
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
<b>Revenues:</b>						
<i>Program Revenues:</i>						
Charges for services	\$ 475,224	\$ 465,614	\$ 3,473,318	\$ 3,325,368	\$ 3,948,542	\$ 3,790,982
Operating grants and contributions	82,980	33,551	13,216	-	96,196	33,551
Capital grants and contributions	125,333	147,351	487,118	86,390	612,451	233,741
<i>General revenues:</i>						
Taxes	3,331,099	3,007,277	-	-	3,331,099	3,007,277
Intergovernmental	488,567	419,063	-	-	488,567	419,063
Other	48,505	54,051	-	-	48,505	54,051
<b>Total revenues</b>	<b>4,551,708</b>	<b>4,126,907</b>	<b>3,973,652</b>	<b>3,411,758</b>	<b>8,525,360</b>	<b>7,538,665</b>
<b>Expenses:</b>						
General government	1,485,841	1,431,950	-	-	1,485,841	1,431,950
Building and zoning	250,223	245,998	-	-	250,223	245,998
Law enforcement	1,259,203	1,233,859	-	-	1,259,203	1,233,859
Maintenance	900,988	810,982	-	-	900,988	810,982
Culture/recreation	881,733	890,928	-	-	881,733	890,928
Community redevelopment	52,718	19,486	-	-	52,718	19,486
Interest on long-term debt	60,744	44,424	-	-	60,744	44,424
Water	-	-	949,527	829,793	949,527	829,793
Sewer	-	-	1,329,945	1,322,985	1,329,945	1,322,985
Sanitation	-	-	810,728	766,559	810,728	766,559
Stormwater	-	-	221,389	189,258	221,389	189,258
<b>Total expenses</b>	<b>4,891,450</b>	<b>4,677,627</b>	<b>3,311,589</b>	<b>3,108,595</b>	<b>8,203,039</b>	<b>7,786,222</b>
<b>Transfers in (out)</b>	<b>750,000</b>	<b>750,000</b>	<b>(750,000)</b>	<b>(750,000)</b>	<b>-</b>	<b>-</b>
Change in Net Position	410,258	199,280	(87,937)	(446,837)	322,321	(247,557)
Net position - October 1	2,978,472	2,779,192	7,633,977	8,080,814	10,612,449	10,860,006
Net position - September 30	<u>\$ 3,388,730</u>	<u>\$ 2,978,472</u>	<u>\$ 7,546,040</u>	<u>\$ 7,633,977</u>	<u>\$ 10,934,770</u>	<u>\$ 10,612,449</u>

Governmental activities: Governmental activities' change in net position for 2021 was an increase of \$410,258 as compared to an increase of \$199,280 for the prior year. The main reasons for the current year changes are as follows:

- Total revenue increased by \$424,801 or 10 percent mainly due to a \$323,822 (11%) increase in ad valorem tax revenue due to increased property values within the City.
- Total expenses increased by \$213,823 or 5% mainly due to the following:
  - Approximately \$54,000 (4%) increase in general government expenses mainly due to a 7% increase in personnel related expenses such as salaries, payroll taxes, insurance and retirement expenses.

## CITY OF MULBERRY

### MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2021

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- Approximately \$90,000 (11%) increase in maintenance functional expenses due to a \$21,000 increase in road paving expenses and \$66,695 of recreational repair and maintenance expenses for the resurfacing of Spence Pool. The Spence Pool project was funded by a \$50,000 Florida Recreation Development Assistance Program (FRDAP) grant.
- Approximately \$33,000 (171%) increase in community redevelopment expenses mainly due to non-capital maintenance costs associated with the Gem Theatre.
- Transfer from the business-type activities was \$750,000 in 2021 and 2020.

Business-type activities: Business-type activities' change in net position for 2021 was a decrease of \$87,937 as compared to a decrease of \$446,837 for the prior year. The main reasons for the current year changes are as follows:

- Total revenue increased by \$561,894 or 16%.
  - Charges for services program revenue increased by \$147,950 or 4% mainly due to increases in new customers connecting to these utility systems compared to the prior year.
  - Capital grants and contributions increased by \$400,728 or 464% mainly due to increased impact fee revenue because of increased construction related activity within the City.
- Total expenses increased by \$202,994 or 7% mainly due to a \$119,734 increase in water department expenses driven by an increase in personnel related costs of \$84,624 (44%) and increased operating costs (supplies/chemicals/materials).
- The transfer to the governmental activities was \$750,000 in 2021 and 2020.

#### Financial Analysis of the Government's Funds

**Governmental funds:** The focus of the City's governmental funds statements is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's general fund reported ending fund balances of \$1,956,634 an increase of \$474,898 in comparison with the previously reported balance in the prior year. Of this total, \$1,209,330 constitutes unassigned fund balance, which is available for spending at the government's discretion and which represents 27% of the 2021 general fund expenditures, an increase from a 20% balance at the end of the prior year. The remainder of fund balance restricted by enabling legislation or contract and can only be spent on the purposes for which it is intended.

Activity during the current fiscal year included the following key components:

- Total general fund revenues increased by \$479,620 or 13% mainly due to a \$323,822 (11%) increase in ad valorem tax revenue due to increased property values within the City.
- Total general fund expenditures increased by approximately \$223,643 or 5% mainly due to increased personnel related expenditures as well as increased road paving expenditures (\$90,000) and FRDAP funded pool resurfacing of \$66,695, both of which are discussed above in the governmental activities section of the government-wide analysis.

**CITY OF MULBERRY****MANAGEMENT'S DISCUSSION AND ANALYSIS**

September 30, 2021

This was the third year of operation of the City's community redevelopment agency special revenue fund. More information on the community redevelopment special revenue fund can be found by referencing the table of contents of this report.

**Proprietary funds:** The City's proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail. The major changes between 2021 and 2020 are discussed above under the "business-type activities" heading.

**General Fund Budgetary Highlights**

Actual resources were greater than budgeted resources by \$324,139 and actual charges to appropriations were \$163,293 less than budgeted resulting in an overall favorable budget variance of \$487,432. The general fund budget was amended to increase budgeted resources by \$32,876 or 1% and budgeted outflows were increased by \$1,863,917 or 28%. Budgeted resources were increased to reflect greater than anticipated revenue and budgeted outflows were decreased to report the appropriations for Gem Theatre renovations within the CRA, where the funds were actually expended.

**Capital Assets and Debt Administration**

Capital assets: The City's investment in capital assets for its governmental and business-type activities as of September 30, 2021, amounts to \$21,677,810 (net of accumulated depreciation) which is an increase of approximately 1%. This increase is the result of current year additions in excess of depreciation expense.

Information on the City's capital assets is summarized in the following table.

<b>Capital Assets Activity</b> (net of depreciation) as of September 30,						
	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total Primary Government</b>	
	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>
Land	\$ 313,610	\$ 313,610	\$ 183,073	\$ 183,073	\$ 496,683	\$ 496,683
Buildings and improvements	1,824,338	1,751,314	-	-	1,824,338	1,751,314
Artifacts	54,000	54,000	-	-	54,000	54,000
Water and sewer system	-	-	15,504,806	14,289,026	15,504,806	14,289,026
Stormwater system	-	-	35,625	38,280	35,625	38,280
Machinery and equipment	281,893	188,770	471,586	520,139	753,479	708,909
Construction in progress	2,205,360	1,249,225	803,519	1,006,685	3,008,879	2,255,910
Total	<u>\$ 4,679,201</u>	<u>\$ 3,556,919</u>	<u>\$ 16,998,609</u>	<u>\$ 16,037,203</u>	<u>\$ 21,677,810</u>	<u>\$ 19,594,122</u>

Additional information on the City's capital assets can be found in note 6 of the notes to the financial statements which can be found by referencing the table of contents of this report.

**CITY OF MULBERRY****MANAGEMENT'S DISCUSSION AND ANALYSIS**September 30, 2021

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Long-Term Debt: As shown in the table below, the City had total long-term debt outstanding of \$12,316,140 which represents an increase of approximately 11% over the prior year.

**Revenue Notes and Notes Payable**

as of September 30,

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total Primary Government</b>	
	<b><u>2021</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>
Revenue notes	\$ 1,980,000	\$ 2,200,000	\$ 10,336,140	\$ 8,779,607	\$ 12,316,140	\$ 10,979,607
Total	<u>\$ 1,980,000</u>	<u>\$ 2,200,000</u>	<u>\$ 10,336,140</u>	<u>\$ 8,779,607</u>	<u>\$ 12,316,140</u>	<u>\$ 10,979,607</u>

Additional information on the City's long-term obligations can be found in note 7 of the notes to the financial statements which can be found by referencing the table of contents of this report.

**Economic Factors and Next Year's Budgets and Rates**

It is anticipated that the following significant item will affect the 2022 fiscal year:

- The approved budget for the fiscal year 2021-2022 provides for an increase in fund balance of the general fund and an increase in net position of the enterprise fund.
- The City's millage rate in effect for the fiscal year ended September 30, 2021 remains consistent at 6.44 but because of increased property values, the expected ad valorem tax revenue is expected to increase by 15%.
- In October 2021, the City received \$\$\$ in fiscal recovery funds under the American Rescue Plan Act signed into law by the President of the United States on March 11, 2021. The intent of management is to utilize the majority of these funds for water and sewer infrastructure improvements, many of which are planned to take place in the fiscal year ending September 30, 2022.

These significant items were considered in preparing the City's budget for the 2022 fiscal year and is expected to influence the City's fiscal year 2022 financial results.

**Requests for information**

This financial report is designed to provide a general overview of the City of Mulberry, Florida, finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Mulberry, 104 S. Church Street, Mulberry, Florida 33860.

## CITY OF MULBERRY, FLORIDA

## Statement of Net Position

September 30, 2021

	Primary Government		
	Governmental	Business-type	Total
	Activities	Activities	
<b>ASSETS</b>			
Cash and cash equivalents	\$ 1,213,233	\$ 866,967	\$ 2,080,200
Receivables, current:			
Customer accounts, net	-	406,264	406,264
Intergovernmental	165,319	414,776	580,095
Other	98,636	-	98,636
Internal balances	546	(546)	-
Inventory	-	5,807	5,807
Prepaid expenses	23,388	10,441	33,829
Restricted assets:			
Cash and cash equivalents	1,535,655	984,447	2,520,102
Capital Assets:			
Non-depreciable	2,572,970	986,592	3,559,562
Depreciable, net	2,106,231	16,012,017	18,118,248
<b>TOTAL ASSETS</b>	<b>7,715,978</b>	<b>19,686,765</b>	<b>27,402,743</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to OPEB	267,491	120,273	387,764
<b>LIABILITIES</b>			
Accounts payable	103,154	132,583	235,737
Accrued payroll	104,585	50,401	154,986
Construction payable	167,107	245,530	412,637
Due to other governments	8,011	8,996	17,007
Accrued interest payable	13,860	21,502	35,362
Customer deposits	5,419	472,439	477,858
Long-term obligations:			
Due within one year	220,000	448,199	668,199
Due in more than one year	3,865,936	10,833,386	14,699,322
<b>TOTAL LIABILITIES</b>	<b>4,488,072</b>	<b>12,213,036</b>	<b>16,701,108</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to OPEB	106,667	47,962	154,629
<b>NET POSITION</b>			
Net investment in capital assets	3,117,674	6,416,939	9,534,613
Restricted for:			
Debt service	-	247,594	247,594
Stormwater management	-	252,960	252,960
Public facility improvements	106,579	-	106,579
Building code enforcement	31,301	-	31,301
Public land improvements	37,527	-	37,527
Parks and recreation improvements	3,768	-	3,768
Law enforcement training	2,142	-	2,142
Transportation expenses	542,599	-	542,599
Community redevelopment	223,394	-	223,394
Unrestricted	(676,254)	628,547	(47,707)
<b>TOTAL NET POSITION</b>	<b>\$ 3,388,730</b>	<b>\$ 7,546,040</b>	<b>\$ 10,934,770</b>

The accompanying notes are an integral part of these financial statements

**CITY OF MULBERRY, FLORIDA**

Statement of Activities

for the year ended September 30, 2021

FUNCTIONS/PROGRAMS	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grant and Contributions	Capital Grant and Contributions	Governmental Activities	Business-Type Activities	Total
PRIMARY GOVERNMENT							
Governmental activities:							
General government	\$ 1,485,841	\$ 68,661	\$ 34,995	\$ 52,629	\$ (1,329,556)	\$ -	\$ (1,329,556)
Building and zoning	250,223	155,065	-	-	(95,158)	-	(95,158)
Law enforcement	1,259,203	9,826	-	-	(1,249,377)	-	(1,249,377)
Maintenance	900,988	42,944	-	-	(858,044)	-	(858,044)
Culture/recreation	881,733	198,728	47,985	72,704	(562,316)	-	(562,316)
Community redevelopment	52,718	-	-	-	(52,718)	-	(52,718)
Interest on long-term debt	60,744	-	-	-	(60,744)	-	(60,744)
Total governmental activities	4,891,450	475,224	82,980	125,333	(4,207,913)	-	(4,207,913)
Business-type activities							
Water utility	949,527	1,022,048	6,608	32,224	-	111,353	111,353
Sewer utility	1,329,945	1,253,968	6,608	454,894	-	385,525	385,525
Sanitation utility	810,728	907,658	-	-	-	96,930	96,930
Stormwater utility	221,389	289,644	-	-	-	68,255	68,255
Total business-type activities	3,311,589	3,473,318	13,216	487,118	-	662,063	662,063
TOTAL PRIMARY GOVERNMENT	\$ 8,203,039	\$ 3,948,542	\$ 96,196	\$ 612,451	(4,207,913)	662,063	(3,545,850)
GENERAL REVENUES							
Taxes:							
Property taxes, levied for general purposes					1,257,816	-	1,257,816
Property taxes, levied for community redevelopment					515,917	-	515,917
Franchise taxes					479,834	-	479,834
Public service taxes					642,352	-	642,352
Fuel taxes for transportation purposes					435,180	-	435,180
State shared revenue					488,567	-	488,567
Investment earnings (loss)					(25,375)	-	(25,375)
Other revenues					73,880	-	73,880
TRANSFERS					750,000	(750,000)	-
Total general revenues and transfers					4,618,171	(750,000)	3,868,171
Change in net position					410,258	(87,937)	322,321
NET POSITION, beginning					2,978,472	7,633,977	10,612,449
NET POSITION, end of year					\$ 3,388,730	\$ 7,546,040	\$ 10,934,770

The accompanying notes are an integral part of these financial statements

**CITY OF MULBERRY, FLORIDA**  
Balance Sheet – Governmental Funds  
September 30, 2021

	<b>General Fund</b>	<b>Community Redevelopment Fund</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 1,213,233	\$ 226,159	\$ 1,439,392
Receivables, current:			
Intergovernmental	165,319	-	165,319
Other	98,636	-	98,636
Prepaid expenditures	23,388	-	23,388
Due from enterprise fund	546	-	546
Restricted assets:			
Cash and cash equivalents	723,916	585,580	1,309,496
<b>TOTAL ASSETS</b>	<b>\$ 2,225,038</b>	<b>\$ 811,739</b>	<b>\$ 3,036,777</b>
<b>LIABILITIES</b>			
Accounts payable	100,389	2,765	103,154
Construction costs payable	-	167,107	167,107
Accrued payroll	104,585	-	104,585
Due to other governments	8,011	-	8,011
Deposits	5,419	-	5,419
<b>TOTAL LIABILITIES</b>	<b>218,404</b>	<b>169,872</b>	<b>388,276</b>
<b>DEFERRED INFLOWS</b>			
Unavailable revenue	50,000	-	50,000
<b>FUND BALANCE</b>			
Nonspendable:			
Prepaid expenditures	\$ 23,388	\$ -	\$ 23,388
Restricted:			
Law enforcement training	2,142	-	2,142
Building code enforcement	31,301	-	31,301
Public facility improvements	106,579	-	106,579
Public land improvements	37,527	-	37,527
Parks and recreation improvements	3,768	-	3,768
Transportation expenditures	542,599	-	542,599
Community redevelopment	-	641,867	641,867
Unassigned	1,209,330	-	1,209,330
<b>TOTAL FUND BALANCE</b>	<b>1,956,634</b>	<b>641,867</b>	<b>2,598,501</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 2,225,038</b>	<b>\$ 811,739</b>	<b>\$ 3,036,777</b>

The accompanying notes are an integral part of these financial statements



**CITY OF MULBERRY, FLORIDA**Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position  
September 30, 2021

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Amounts reported for governmental activities in the statement of net position are different because:

<b>FUND BALANCES - TOTAL GOVERNMENTAL FUNDS</b>	\$ 2,598,501
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	4,679,201
Revenues not received within the period of "availability" period are deferred at the fund level and recognized in the statement of activities.	50,000
Deferred outflows of resources represent a decrease in net position or fund balance that applies to a future period(s) and, therefore, are not reported in the governmental funds.	267,491
Deferred inflows of resources represent an increase in net position or fund balance that applies to a future period(s) and, therefore, are not reported in the governmental funds.	(106,667)
Interest payable on long-term debt does not require current financial resources and therefore, is not reported as a liability in governmental funds.	(13,860)
Long-term liabilities, including bonds and notes payable, compensated absences and the total other postemployment liability are not due and payable in the current period and, therefore, are not reported in the funds.	(4,085,936)
<b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<u><u>\$ 3,388,730</u></u>

The accompanying notes are an integral part of these financial statements

**CITY OF MULBERRY, FLORIDA**Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds  
for the year ended September 30, 2021

	<b>General Fund</b>	<b>Community Redevelopment Fund</b>	<b>Total</b>
<b>REVENUES:</b>			
Taxes	\$ 2,832,698	\$ 515,917	\$ 3,348,615
Licenses and permits	231,609	-	231,609
Intergovernmental revenue	515,241	-	515,241
Charges for services	266,287	-	266,287
Fines and forfeitures	30,964	-	30,964
Other	385,163	-	385,163
Total revenues	<u>4,261,962</u>	<u>515,917</u>	<u>4,777,879</u>
<b>EXPENDITURES:</b>			
Current:			
General government	1,375,035	-	1,375,035
Public safety	1,497,707	-	1,497,707
Maintenance	548,415	-	548,415
Culture/recreation	695,191	-	695,191
Economic environment	-	14,466	14,466
Capital outlay	420,716	1,187,643	1,608,359
Debt service			
Principal	-	220,000	220,000
Interest	-	62,284	62,284
Total expenditures	<u>4,537,064</u>	<u>1,484,393</u>	<u>6,021,457</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<u>(275,102)</u>	<u>(968,476)</u>	<u>(1,243,578)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	<u>750,000</u>	<u>-</u>	<u>750,000</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>474,898</u>	<u>(968,476)</u>	<u>(493,578)</u>
<b>FUND BALANCE, beginning of year</b>	<u>1,481,736</u>	<u>1,610,343</u>	<u>3,092,079</u>
<b>FUND BALANCE, end of year</b>	<u>\$ 1,956,634</u>	<u>\$ 641,867</u>	<u>\$ 2,598,501</u>

The accompanying notes are an integral part of these financial statements

**CITY OF MULBERRY, FLORIDA**

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds  
to the Statement of Activities  
for the year ended September 30, 2021

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**Amounts reported for governmental activities in the statement of net activities are different because:**

**NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS** **\$ (493,578)**

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense.

This is the amount of capital assets recorded in the current period	1,305,949
This is the amount of depreciation recorded in the current period	(182,497)
This is the book value of capital assets disposed in the current period	(1,170)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.

This is the increase in the fair value of the City's investment in real property.	(275,000)
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Revenues not received within the "availability" period are not reported as revenues at the fund level and are recognized as revenue in the statement of activities.

This represents the change caused by the "availability" criterion.	50,000
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The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds while repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.

This is the repayment of bond principal reported as an expenditure in governmental funds	220,000
This is the change in accrued interest payable on long-term debt.	1,540

Other postemployment benefit (OPEB) expense is reported in the statement of activities which differs from OPEB expenditures as report in the governmental funds:

This amount represents the change in deferred outflows related to OPEB	(53,163)
This amount represents the change in deferred inflows related to OPEB	(106,667)
This amount represents the change in the total OPEB liability	(38,462)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

This is the change in accrued compensated absences during the year	(16,694)
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<b>CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b>\$ 410,258</b>
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The accompanying notes are an integral part of these financial statements

**CITY OF MULBERRY, FLORIDA**

## Statement of Net Position – Proprietary Fund

September 30, 2021

	<b>Enterprise Fund</b>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 866,967
Customer accounts receivable, net	406,264
Due from other governments	414,776
Inventory	5,807
Prepaid expenses	10,441
Total current assets	<u>1,704,255</u>
Noncurrent assets:	
Restricted assets:	
Cash and cash equivalents	984,447
Capital assets:	
Non-depreciable	986,592
Depreciable, net	16,012,017
Total noncurrent assets	<u>17,983,056</u>
<b>TOTAL ASSETS</b>	<u>19,687,311</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred outflows related to OPEB	<u>120,273</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	132,583
Construction payable	245,530
Accrued payroll	50,401
Due to general fund	546
Due to other governments	8,996
Bonds and notes payable, current	448,199
Total current liabilities	<u>886,255</u>
Noncurrent liabilities:	
Compensated absences	51,743
Liabilities payable from restricted assets:	
Accrued interest payable	21,502
Customer deposits	472,439
OPEB liability payable	893,702
Bonds and notes payable, noncurrent portion	9,887,941
Total noncurrent liabilities	<u>11,327,327</u>
<b>TOTAL LIABILITIES</b>	<u>12,213,582</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred inflows related to OPEB	<u>47,962</u>
<b>NET POSITION</b>	
Net investment in capital assets	6,416,939
Restricted for:	
Debt service	247,594
Stormwater management	252,960
Unrestricted	628,547
<b>TOTAL NET POSITION</b>	<u>\$ 7,546,040</u>

The accompanying notes are an integral part of these financial statements

**CITY OF MULBERRY, FLORIDA**Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Fund  
for the year ended September 30, 2021

	<b>Enterprise Fund</b>
<b>OPERATING REVENUES:</b>	
Charges for services	
Water charges	\$ 1,022,048
Sewer charges	1,253,968
Sanitation charges	907,658
Stormwater charges	289,644
Total operating revenues	<u>3,473,318</u>
<b>OPERATING EXPENSES:</b>	
Personnel services	982,829
Operating expenses	1,347,685
Depreciation	837,340
Total operating expenses	<u>3,167,854</u>
<b>OPERATING INCOME</b>	<u>305,464</u>
<b>NONOPERATING REVENUE (EXPENSE)</b>	
Interest expense	(161,642)
Noncapital grants	13,216
Other nonoperating revenue, net	17,907
Total nonoperating revenues (expense)	<u>(130,519)</u>
<b>INCOME BEFORE CONTRIBUTIONS AND TRANSFERS</b>	<u>174,945</u>
<b>CAPITAL CONTRIBUTIONS</b>	
Grants	406,560
Capacity fees	80,558
Total capital contributions	<u>487,118</u>
<b>TRANSFERS IN (OUT)</b>	
Transfer to general fund	(750,000)
Total transfers	<u>(750,000)</u>
<b>CHANGE IN NET POSITION</b>	<u>(87,937)</u>
<b>NET POSITION, beginning</b>	<u>7,633,977</u>
<b>NET POSITION, end of year</b>	<u><u>\$ 7,546,040</u></u>

The accompanying notes are an integral part of these financial statements

**CITY OF MULBERRY, FLORIDA**Statement of Cash Flows – Proprietary Fund  
for the year ended September 30, 2021

	<b>Enterprise Fund</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>	
Receipts from customers	\$ 3,445,913
Payments to suppliers	(1,297,214)
Payments for salaries and benefits	(890,283)
Other payments	17,907
Net cash flows from operating activities	<u>1,276,323</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>	
Transfers to other funds	(750,000)
Net cash flows from noncapital financing activities	<u>(750,000)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>	
Acquisition and construction of capital assets, net of related payables	(2,171,111)
Loan proceeds	1,932,253
Principal paid on long-term debt	(375,720)
Interest paid on borrowings	(165,181)
Impact fees received	80,558
Capital grants received, net of change in related receivable	5,000
Net cash flows from capital and related financing activities	<u>(694,201)</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	(167,878)
<b>CASH AND CASH EQUIVALENTS, beginning of year</b>	<u>2,019,292</u>
<b>CASH AND CASH EQUIVALENTS, end of year</b>	<u><u>\$ 1,851,414</u></u>
<b>As shown in the Accompanying Financial Statements</b>	
Cash and cash equivalents	\$ 866,967
Restricted cash and cash equivalents	984,447
<b>Total cash and cash equivalents</b>	<u><u>\$ 1,851,414</u></u>
<b>Noncash financing and investing activities:</b>	
None	<u><u>\$ -</u></u>

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The accompanying notes are an integral part of these financial statements

**CITY OF MULBERRY, FLORIDA**

Statement of Cash Flows – Proprietary Fund - concluded  
for the year ended September 30, 2021

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**Reconciliation of operating income (loss) to net cash  
provided (used) by operating activities:**

Operating income (loss)	\$	305,464
Adjustments to reconcile operating income to net cash provided (used) by operating activities:		
Depreciation expense		837,340
Nonoperating payments reported as operating cash flows		17,907
(Increase) decrease in accounts receivable		(50,110)
(Increase) decrease in due from general fund		(6,672)
(Increase) decrease in deferred outflows related to OPEB		23,904
Increase (decrease) in deferred outflows related to OPEB		47,962
(Increase) decrease in prepaid expenses		(9,281)
Increase (decrease) in amounts due to other governments		1,355
Increase (decrease) in customer deposits		22,705
Increase (decrease) in accounts payable		55,788
Increase (decrease) in OPEB liability		17,294
Increase (decrease) in accrued wages and comp absences		12,667
Net cash flows from operating activities	\$	<u>1,276,323</u>

The accompanying notes are an integral part of these financial statements

**CITY OF MULBERRY, FLORIDA**

## Statement of Fiduciary Net Position – Fiduciary Fund

September 30, 2021

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	<b>Custodial Fund</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 20,948
<b>TOTAL ASSETS</b>	<b>20,948</b>
<b>LIABILITIES</b>	
Due to other governments	20,948
<b>TOTAL LIABILITIES</b>	<b>20,948</b>
<b>NET POSITION</b>	
<b>TOTAL NET POSITION</b>	<b>\$ -</b>

The accompanying notes are an integral part of these financial statements



**CITY OF MULBERRY, FLORIDA**Statement of Changes in Fiduciary Net Position – Fiduciary Fund  
for the year ended September 30, 2021

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	<u>Custodial Fund</u>
<b>ADDITIONS:</b>	
Fees collected on behalf of other governments	\$ 246,598
Total additions	<u>246,598</u>
<b>DEDUCTIONS:</b>	
Remittances of fees to other governments	246,598
Total deductions	<u>246,598</u>
<b>NET INCREASE (DECREASE)</b>	-
<b>NET POSITION - beginning of year</b>	<u>-</u>
<b>NET POSITION - end of year</b>	<u>\$ -</u>

The accompanying notes are an integral part of these financial statements

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing U.S. GAAP for state and local governments through its statements (GASBS) and Interpretations (GASBI). The more significant accounting policies established by GAAP and used by the City are discussed below.

**A. REPORTING ENTITY**

The City of Mulberry, Florida (the "City") is a Municipal Corporation incorporated in 1901 under the laws of Florida, Chapter 63-1665. The Charter was amended most recently by referendum on April 3, 2007. The City operates under a commission-city manager form of government. These financial statements include all of the funds, organizations, agencies, and departments of the City (the "primary government") and any "legally separate entities ("component units") required by U.S. GAAP to be included in the reporting entity.

The accompanying financial statements present the City's primary government and component units over which the City exercises significant influence. Criteria for determining if other entities are potential component units of the City which should be reported with the City's basic financial statements are identified and described in the GASB *Codification of Governmental Accounting and Financial Reporting Standards*, Section 2100. The application of these criteria provides for identification of any entities for which the City is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete. A blended component unit, although legally separate, is in substance part of the City's operations and presented in the financial statements as "blended" components. Blending refers to the fact that the component unit's funds are combined with those of the primary government for financial reporting purposes.

Based on these criteria, the financial reporting entity does not include or exclude any component units.

The financial reporting entity does not include the assets of the employee defined contribution pension plan, which were determined not to be assets of the City.

**B. BASIS OF PRESENTATION**

The basic financial statements consist of the government-wide financial statements and fund financial statements.

**Government-wide Financial Statements** - The required government-wide financial statements are the Statement of Net Position and the Statement of Activities, which report information on all of the nonfiduciary activities of the City. The effects of interfund activity have been removed from these statements. The City's fiduciary fund is excluded from the government-wide financial statements since by definition these assets are being held for the benefit of a third party and cannot be used to fund activities or obligations of the government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *Business-type activities*, which rely to a significant extent on fees and charges for support.

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment, including depreciation. The City does not allocate the interest expense of governmental fund debt or indirect costs such as finance, personnel, legal, etc. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

**Fund Financial Statements** - The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, deferred inflows and outflows of resources, fund equity, revenues and expenditures/expenses. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. GASB Cod. Sec 2200 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. Non-major funds by category are summarized into a single column. Due to the City's fund structure, there were no non-major funds. The various funds are reported by type within the financial statements.

The following fund types and funds are used and reported by the City:

**Governmental Funds** - The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the City:

- **General Fund** is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.
- **Community Redevelopment Agency** (the "CRA") was created by City Ordinance 5-2015 pursuant to Florida Statutes chapter 163. In order to comply with the audit requirements of Section 163.387(8), Florida Statutes, the City electively added the CRA as a major fund. The purpose of the CRA is to eliminate and prevent the spread of blight throughout the redevelopment area. The CRA receives the incremental ad valorem taxes generated in future years by the increase in property values in the redevelopment area. The CRA's property taxes are levied under the taxing authority of the City and are included as part of the City's total tax levy. The CRA's Board members consist of the City Commission.

**Proprietary Funds** - The focus of proprietary fund measurement is upon determination of operating income, changes in net position, overall financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the City:

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

- **Enterprise funds** are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The City has one *Enterprise Fund* which accounts for the activities associated with providing sanitation, potable water, stormwater management and, sewer collection, treatment and disposal to area residents.

**Fiduciary Fund** – The City also reports one fiduciary fund type; a custodial fund, which is used to account for impact fees collected on behalf of Polk County, Florida (the “County”). These funds are collected on behalf of the County as new construction takes place within the City and remitted to the County monthly.

**C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING**

The government-wide financial statements and the proprietary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

Property taxes, franchise and public service taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual as revenue of the current period. Grant revenues are considered earned and are accrued simultaneously with the grant expenditure. In applying the susceptibility-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and substantially irrevocable; i.e. revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criteria. All other revenue items are considered to be measurable and available only when cash is received by the government.

Imposed nonexchange resources (property taxes, fines) are reported as deferred inflows if received before the tax is levied or before the date when use is first permitted. Government mandated nonexchange transactions and voluntary nonexchange transactions are reported as liabilities until the eligibility requirements (excluding time requirements) are met and as deferred inflows if received before time requirements are met and all other eligibility requirements have been satisfied.

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

The proprietary fund is reported using the *economic measurement* focus and the *accrual basis of accounting*. Proprietary fund operating revenues generally result from producing and providing sanitation, potable water, stormwater management and, sewer collection, treatment and disposal services to area residents. Operating expenses for these operations include all costs related to providing the service or product. These costs include billing and collection, personnel and purchased services, repairs and maintenance, depreciation, materials and supplies, and other expenses directly related to costs of services. All other revenue and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

**D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES AND NET POSITION/FUND BALANCE**

**CASH AND CASH EQUIVALENTS** – Includes all bank demand deposits, certificates of deposit, money-market and savings accounts and all short-term highly liquid investment securities with a maturity of three months or less when purchased. On September 30, 2021, all of the City's cash and investments met this definition.

**RECEIVABLES** - The City accrues the unbilled service of its enterprise fund which represents the estimated value of service from the last billing date to year end and totaled \$149,073 on September 30, 2021. A reserve for doubtful accounts is maintained in the enterprise fund equal to the value of the utility customer receivables that are not expected to be collected. As of September 30, 2021, the reserve for uncollectible accounts totaled \$222,259.

**INTERFUND BALANCES** - To the extent any current interfund balances exist, management anticipates that they will be settled in cash as opposed to a permanent transfer.

**INVENTORY** - Enterprise fund inventories are valued at the lower of cost or market determined on a first-in, first-out basis.

**CAPITAL ASSETS** - In the government-wide financial statements capital assets include land, buildings, improvements, utility plant, infrastructure, and furniture and equipment. Governmental fund infrastructure assets (e.g., roads, bridges, sidewalks, streets, drainage systems and lighting system) acquired prior to October 1, 2003, have not been reported. Capital assets are defined by City policy as personal or real property or improvements with an individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost, if purchased and at acquisition value at date of gift, if donated. Major additions are capitalized while maintenance and repairs which do not improve or extend the life of the respective assets are charged to expense.

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

Capital asset depreciation is recognized using the straight-line method over the estimated useful lives as follows:

	<u>Years</u>
Buildings and improvements	10-40
Machinery and equipment	5-15
Water and sewer system	10-40
Stormwater system	20

**RESTRICTED ASSETS** - Include cash and investments that are legally restricted to specific uses by external parties or enabling legislation. The City generally uses restricted resources first when an expenditure/expense is incurred for which both restricted and unrestricted resources are available.

**INTEREST COSTS** - Interest costs are capitalized when incurred on debt the proceeds of which were used to finance the construction of enterprise fund capital assets. Interest earned on proceeds of tax-exempt borrowing arrangements restricted to the acquisition of qualifying assets is offset against interest costs in determining the amount to be capitalized. No interest cost was capitalized for the year ended September 30, 2021.

**DEFERRED OUTFLOWS/INFLOWS OF RESOURCES** - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and will *not* be recognized as an outflow of resources (expense/expenditure).

In addition to liabilities, the statement of net position will sometimes report a section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applied to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

The City has recognized deferred outflows and inflows of resources related to the City's other postemployment benefit plan based on the actuarial valuation that was performed. See Note 10 for additional information regarding the City's OPEB liability.

**LONG-TERM OBLIGATIONS** – In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the bonds outstanding method. Debt issuance costs are reported as an expense in the period incurred. Bond premiums and discounts are reported, net of amortization, in the related debt balances shown in the financial statements. For current refundings and advance refundings resulting in defeasance of debt reported by governmental activities, business-type activities, and proprietary funds, the difference between the reacquisition price and the net carrying amount of the old debt is reported as a deferred outflow of resources or a deferred inflow of resources and recognized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is the shorter. Long-term debt for governmental funds is not reported as liabilities in the fund financial statements; rather the debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures.

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (cont...)

**COMPENSATED ABSENCES** – The City personnel policy provides for the payment of accrued vacation and sick pay upon separation of its employees. The liability for these compensated absences is recorded as long-term in the government wide statements and in the proprietary fund financial statements because the maturities are not determinable. In the fund financial statements, the governmental funds do not report the compensated absence liability because it is generally not payable from expendable available financial resources.

**INTERFUND TRANSFERS** – Interfund transactions are reflected as either loans, services provided, reimbursements or transfers. Loans are reported as receivables and payables as appropriate, are subject to elimination upon consolidation and are referred to as either “due to/from other funds”. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as “internal balances”.

Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental and proprietary funds are netted as part of the reconciliation to the government-wide presentation.

**CONNECTION FEES AND CAPACITY FEES** – Water connection fees represent reimbursement of the costs incurred to perform the connection of the respective utilities and are recorded as operating revenue when received. Capacity fees, which are not considered connection fees since they substantially exceed the cost of connection, are recorded as capital contributions when received. Prepaid capacity fees received, which reserve capacity in the City’s future water facilities, are reported as capital contributions when the requirements of the Developer agreements are met by the City.

**EQUITY CLASSIFICATIONS –**

**Government-wide Statements** – The difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources is classified as net position and displayed in three components:

*Net investment in capital assets* – Consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

*Restricted net position* – Consists of net position with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

*Unrestricted net position* – Consists of the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (concluded)

When both restricted and unrestricted net position is available for use, it is the City's policy to use restricted net position first, and then unrestricted net position as they are needed.

**Fund Statements** – The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor the constraints on the specific purposes for which amounts in those funds can be spent. Spendable resources are to be shown as restricted, committed, assigned and unassigned as considered appropriate in the City's circumstances. The following classifications describe the relative strength of the spending constraints:

*Nonspendable* — amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

*Restricted* — amounts that can be spent only for specific purposes stipulated by (a) external resource providers such as creditors (by debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed* — amounts constrained to specific purposes by formal action (ordinance) of the City using its highest level of decision making authority (the City Commission). To be reported as committed, amounts cannot be used for any other purpose unless the City Commission takes the same highest level action (ordinance) to remove or change the constraint.

*Assigned* — amounts that are constrained by the City's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the City Commission or through the City Commission delegating this responsibility to the City Manager through the budgetary process. The City Commission has not established a formal policy regarding authorization to assign fund balance amounts for a specific purpose.

*Unassigned* — all other spendable amounts.

The City uses restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

**USE OF ESTIMATES** – The preparation of the basic financial statements in conformity with generally accepted accounting principles, as applicable to government entities, requires management to make use of estimates that affect the reported amounts in the basic financial statements. Actual results could differ from estimates.



**NOTE 2 – PROPERTY TAX CALENDAR**

Under Florida Law, the assessment of all properties and the collection of all county, municipal, special districts and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The tax levy of the City is established by the City Commission prior to October 1 of each year and the Polk County Property Appraiser incorporates the millages into the total tax levy, which includes the municipalities, the County, independent districts and the County School Board tax requirements. State statutes permit cities to levy property taxes at a rate of up to 10 mills. The City's millage rate in effect for the fiscal year ended September 30, 2021 was 6.44.

All taxes are due and payable on November 1 (levy date) of each year and unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment as follows: 4% in of November, 3% in December, 2% in January, 1% in February. The taxes paid in March are without discount. Delinquent taxes on real and personal property bear interest of 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property.

**NOTE 3 – BUDGETARY LAW AND PRACTICE**

The budget is adopted by resolution on a City-wide basis for all City funds on or before October 1 of each year as required by State Statute. City policy establishes the legal level of budgetary control at the fund level for the general fund and the enterprise fund. Expenditures may not exceed appropriations at this level. Within these control levels, management may transfer appropriations subject to notification of the City Commission; however, any revisions that alter the total expenditure of any fund must be approved by resolution. Budgets for all funds are adopted on the basis of cash receipts and disbursements which differs from the basis used for financial reporting purposes. These differences are usually not significant for the governmental funds, however they are for the enterprise fund as the budget includes capital outlay and debt principal repayments as expenses and does not include depreciation.

**NOTE 4 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

*Compliance with Finance Related Legal and Contractual Provisions* – the City had no material violations of finance legal and contractual provisions.

*Deficit Fund Balance or Net Position of Individual Funds* – as of September 30, 2021, no individual fund had a deficit fund balance or net position deficit.

*Excess of Expenditures Over Budget Appropriations in Individual Funds* – for the year ended September 30, 2021, no budgetary fund had an excess of expenditures over appropriations.

**NOTE 5 – DEPOSITS AND INVESTMENTS**

**DEPOSITS IN FINANCIAL INSTITUTIONS** – The City’s deposits are insured by the FDIC up to \$250,000 per financial institution. Monies invested in amounts greater than the insurance coverage are secured by the qualified public depositories pledging securities with the Chief Financial Officer, State of Florida (the “CFO”) in such amounts required by the Florida Security for Public Deposits Act. In the event of a default or insolvency of a qualified public depositor, the CFO will implement procedures for payment of losses according to the validated claims of the City pursuant to Section 280.08, Florida Statutes.

**INVESTMENTS** – The types of investments in which the City may invest are governed by section 218.415, Florida Statutes. According to State Statutes, the City is authorized to invest in the following instruments: Local Government Surplus Funds Trust Fund, or any intergovernmental investment pool authorized through the Florida Interlocal Cooperation Act; S.E.C. registered money market funds with the highest credit quality rating from a nationally recognized rating company; interest-bearing time deposits and savings accounts in qualified public depositories; direct obligations of the U.S. Treasury and federal agencies and instrumentalities or repurchase agreements fully collateralized by such securities; and interest in an entity registered under the Investment Company Act of 1940 whose investments are limited to U.S. Governments.

The captions on the government-wide statement of net position for “cash and cash equivalents”, both restricted and unrestricted, are summarized below. There were no investment securities maintained during the year.

Cash and cash equivalents:

Cash on hand	\$	860
Deposits in financial institutions:		
Insured or fully collateralized bank deposits		<u>4,599,442</u>
Total cash and cash equivalents	\$	<u><u>4,600,302</u></u>

The City has no policy regarding custodial credit risk, concentration of credit risk, interest rate risk or foreign currency risk.

**INVESTMENT IN REAL PROPERTY** – The City owned a parcel of land that was reported as an investment in accordance with GASB Cod. Sec. 150. The City categorizes its fair value measures within the fair value hierarchy established by general GASB Cod. Sec. 3100. The hierarchy is based on the valuation inputs to measure fair value of the asset. The City’s investment in real property was reported at a fair value of \$275,000 on September 30, 2020. This value was determined by an analysis of the property by a real estate professional which is considered a Level 3 input based upon the fair value hierarchy. This parcel of land sold in 2021 for \$275,000.

**NOTE 6 – CAPITAL ASSETS**

Capital assets activity for the year ended September 30, 2021 was as follows:

	Balance October 1, 2020	Transfers	Increases	Decreases	Balance September 30, 2021
<b><u>Governmental Activities:</u></b>					
<b>Capital assets, not being depreciated:</b>					
Land	\$ 313,610	\$ -	\$ -	\$ -	\$ 313,610
Artifacts	54,000	-	-	-	54,000
Construction-in-progress	1,249,225	(194,382)	1,150,517	-	2,205,360
Total capital assets, not being depreciated	1,616,835	(194,382)	1,150,517	-	2,572,970
<b>Capital assets, being depreciated:</b>					
Buildings & improvement	3,800,507	194,382	-	(13,990)	3,980,899
Machinery and equipment	775,924	-	155,432	(148,565)	782,791
Total capital assets, being depreciated	4,576,431	194,382	155,432	(162,555)	4,763,690
Less accumulated depreciation for:					
Buildings & improvement	(2,049,193)	-	(121,358)	13,990	(2,156,561)
Machinery and equipment	(587,154)	-	(61,139)	147,395	(500,898)
Total accumulated depreciation	(2,636,347)	-	(182,497)	161,385	(2,657,459)
Total capital assets being depreciated, net	1,940,084	194,382	(27,065)	(1,170)	2,106,231
Governmental activities capital assets, net	\$ 3,556,919	\$ -	\$ 1,123,452	\$ (1,170)	\$ 4,679,201
<b><u>Business-type activities:</u></b>					
<b>Capital assets, not being depreciated:</b>					
Land	\$ 183,073	\$ -	\$ -	\$ -	\$ 183,073
Construction-in-progress	1,006,685	(1,938,620)	1,735,454	-	803,519
Total capital assets, not being depreciated	1,189,758	(1,938,620)	1,735,454	-	986,592
<b>Capital assets, being depreciated:</b>					
Water and sewer system	22,375,666	1,938,620	-	-	24,314,286
Stormwater system	53,105	-	-	-	53,105
Equipment	2,218,183	-	63,292	(68,196)	2,213,279
Total capital assets, being depreciated	24,646,954	1,938,620	63,292	(68,196)	26,580,670
Less accumulated depreciation for:					
Water and sewer system	(8,086,640)	-	(722,840)	-	(8,809,480)
Stormwater system	(14,825)	-	(2,655)	-	(17,480)
Equipment	(1,698,044)	-	(111,845)	68,196	(1,741,693)
Total accumulated depreciation	(9,799,509)	-	(837,340)	68,196	(10,568,653)
Total capital assets being depreciated, net	14,847,445	1,938,620	(774,048)	-	16,012,017
Business-type activities capital assets, net	\$ 16,037,203	\$ -	\$ 961,406	\$ -	\$ 16,998,609

**NOTE 6 – CAPITAL ASSETS** (concluded)

Depreciation expense was charged to the following programs and functions:

Governmental Activities:

General government	\$	54,432
Law enforcement		11,720
Maintenance		43,246
Culture/recreation		73,099
Total depreciation expense - governmental activities	\$	<u>182,497</u>

Business-type Activities:

Water	\$	296,197
Sewer		535,813
Stormwater		5,330
Total depreciation expense - business-type activities	\$	<u>837,340</u>

**NOTE 7 – LONG-TERM OBLIGATIONS**

The following is a summary of changes in long-term obligations for the year ended September 30, 2021:

	Balance October 1, 2020	Increases	Decreases	Balance September 30, 2021	Amounts Due within One Year
<b><u>Governmental Activities:</u></b>					
<b>Long-term liabilities:</b>					
Bonds and notes payable:					
Series 2020 Revenue Note	\$ 2,200,000	\$ -	\$ (220,000)	\$ 1,980,000	\$ 220,000
Total bonds and notes payable:	2,200,000	-	(220,000)	1,980,000	220,000
Other postemployment benefit obligation	1,949,151	38,462	-	1,987,613	-
Compensated absences	101,629	149,872	(133,178)	118,323	-
Total long-term liabilities	\$ 4,250,780	\$ 188,334	\$ (353,178)	4,085,936	\$ 220,000
Less amounts due in one year				(220,000)	
Net long-term liabilities in excess of one year				\$ 3,865,936	
<b><u>Business-type Activities:</u></b>					
<b>Long-term liabilities:</b>					
Bonds and notes payable:					
WW770050 installment note to FDEP	\$ 1,159,544	\$ -	\$ (83,953)	\$ 1,075,591	\$ 86,077
DW531200 installment note to FDEP	126,522	-	(4,691)	121,831	5,359
DW531210 installment note to FDEP	218,512	-	(6,452)	212,060	11,152
Revenue bonds, series 2015	3,462,074	-	(59,973)	3,402,101	61,772
Revenue refunding note, series 2013	913,000	-	(212,000)	701,000	222,000
WW770060 installment note to FDEP	203,352	-	(8,651)	194,701	10,277
WW770063 installment note to FDEP	2,696,603	1,932,253	-	4,628,856	51,562
Total bonds and notes payable	8,779,607	1,932,253	(375,720)	10,336,140	448,199
Other postemployment benefit obligation	876,408	17,294	-	893,702	-
Compensated absences	55,098	35,540	(38,895)	51,743	-
Total long-term liabilities	\$ 9,711,113	\$ 1,985,087	\$ (414,615)	11,281,585	\$ 448,199
Less amounts due in one year				(448,199)	
Net long-term liabilities in excess of one year				\$ 10,833,386	

**Notes to Long-Term Obligations Table**

Long term liabilities, including accumulated compensated absences and other postemployment benefit costs, are typically liquidated by the individual fund to which the liability is directly associated.

All the City's long-term debt arose through direct borrowings or direct placements.

**Interest included as Direct Expense:**

None of the interest on governmental activities long-term debt has been included in the direct expenses of any of the various programs.

**Governmental Activities:**

- The Capital Improvement Revenue Note, Series 2012 (the "Series 2012 Revenue Note") was secured by the electric franchise fees received by the City. The loan bore interest at a rate of 2.54% and was fully paid off on April 1, 2020. The loan proceeds were used to fund the acquisition, installation, and construction of certain capital improvements in the City. The Series 2012 Revenue Note was issued on April 9, 2012 for an initial principal amount of \$260,187.
- The Capital Improvement Revenue Note, Series 2020 (the "Series 2020 Revenue Note") is secured by a covenant to budget and appropriate non-ad valorem revenues to pay the annual debt service as it becomes due. The note bears interest at a rate of 2.80% and requires annual payments of principal and interest on July 1 of each year until final maturity on July 1, 2030. The note proceeds are being used to fund the rehabilitations of the historic Gem Theatre building in downtown Mulberry. The Series 2020 Revenue Note was issued on July 2, 2020 for an initial principal amount of \$2,200,000 of which \$585,580 remains unspent as of September 30, 2021 as the project is in process at that time. The debt issuance activity and future debt service will be reported in the City's Community Redevelopment Agency special revenue fund.

In the event of default, the bond holder has the right to take whatever action necessary to collect the amounts due.

**Business-Type Activities:**

- The Water and Wastewater System Revenue Bonds, Series 2015 were issued to refund the Water and Wastewater System Revenue Bond Anticipation Note, Series 2013 and are held by the USDA Rural Utilities Service. The original principal amount of \$3,685,000 was used for financing the acquisition, construction and erecting of extensions and improvements to the water and wastewater system. The Series 2015 bonds are secured by the net revenues of the water and sewer system and bear interest at 3.0% with a final maturity of September 1, 2054.

In the event of default, the bond holder has the right to take whatever action necessary to collect the amounts due and may, at their option, declare the outstanding principal and accrued interest to be due and payable immediately and may take possession of the water and wastewater system to repair, maintain, operate or rent the facilities as may be necessary to cure the default.

**Notes to Long-Term Obligations Table** (continued...)

**Business-Type Activities:** (continued...)

- The Revenue Refunding Note, Series 2013 was issued to refinance the Revenue Refunding Note, Series 2006. The purpose of the refinancing was to take advantage of a lower interest rate. The Revenue Refunding Note, Series 2013 are secured by the net revenues of the water and sewer system. The note bears interest at 3.44% with a final maturity of May 1, 2024.
- The State of Florida Department of Environmental Protection (FDEP) Revolving Fund Water Loan Agreement WW770050 (the "WW770050 installment note to FDEP") is secured by the net revenues of the water and sewer system. The loan is payable semiannually with principal and interest payments due on August 15 and February 15. The original loan amount of \$646,701 was awarded on June 13, 2008 and was amended during 2011, 2012, and 2013 to provide a total of \$5,030,095. The loan bears interest at a weighted average rate of 2.55% with a final maturity of August 15, 2032. The loan agreement requires that funds be deposited into a sinking fund monthly at amounts which will fully fund the next succeeding principal and interest payments when due. The loan proceeds were used to upgrade and expand the City's wastewater treatment facilities.
- The State of Florida Department of Environmental Protection Revolving Fund Water Loan Agreement DW531200 (the "DW531200 installment note to FDEP") is secured by the net revenues of the water and sewer system. The loan is payable semiannually with principal and interest payments due on March 15 and September 15. The loan bears interest at a rate of 2.0% with a final maturity in 2040. The loan agreement requires that funds be deposited into a sinking fund monthly at amounts which will fully fund the next succeeding principal and interest payments when due. The loan proceeds were used for water distribution projects.
- The State of Florida Department of Environmental Protection Revolving Fund Water Loan Agreement WW770060 (the "WW770060 installment note to FDEP") is secured by the net revenues of the water and sewer system. The loan is payable semiannually with principal and interest payments due on July 15 and January 15. The loan bears interest at a rate of 2.24% with a final maturity in 2036. The loan agreement requires that funds be deposited into a sinking fund monthly at amounts which will fully fund the next succeeding principal and interest payments when due. The loan proceeds were used for planning and design activities for construction of wastewater transmission, collection, reuse and treatment facilities.
- The State of Florida Department of Environmental Protection Revolving Fund Water Loan Agreement WW770063 (the "WW770063 installment note to FDEP") is secured by the net revenues of the water and sewer system. The total amount of the loan is \$4,687,500 and the City has drawn \$4,628,856 of this amount as of September 30, 2021. This loan also includes a grant to forgive 80% of the principal on the loan up to \$3,750,000. The grant amount will be applied to the loan with the first repayment which is due on December 15, 2022. The loan is payable semiannually with principal and interest payments due on June 15 and December 15. The loan bears interest at a rate of 0.0% with a final maturity in 2059. The loan agreement requires that funds be deposited into a sinking fund monthly at amounts which will fully fund the next succeeding principal and interest payments when due. The loan proceeds are being used to fund a sanitary sewer rehabilitation project.

**Notes to Long-Term Obligations Table** (continued...)

**Business-Type Activities:** (concluded)

- The State of Florida Department of Environmental Protection Revolving Fund Water Loan Agreement DW531210 (the "DW531210 installment note to FDEP) is secured by the net revenues of the water and sewer system. The loan is payable semiannually with principal and interest payments due on March 15 and September 15. The loan bears interest at a rate of 0.64% with a final maturity in 2040. The loan agreement requires that funds be deposited into a sinking fund monthly at amounts which will fully fund the next succeeding principal and interest payments when due. The total amount of the loan was amended during 2021 from \$265,000 to \$231,648 and the City has drawn \$231,648 of this amount as of September 30, 2021. The loan proceeds are being used for sewer system improvements including a wastewater treatment facility headworks system and pump station improvements.

The State of Florida Department of Environmental Protection Revolving Fund loans above all contain provisions that in the In the event of default and subject to the rights of superior liens on the pledged revenues, the lender may request a court to appoint a receiver to management the water and sewer systems, intercept the delinquent amount from any unobligated funds due to the City under any revenue or tax sharing fund established by the State of Florida, impose a penalty in the amount not to exceed a rate of 18 percent per annum on the amount due, notify financial market credit rating agencies and potential creditors, sue for payment of amounts due and may accelerate the repayment schedule or increase the interest rate on the unpaid principal on the loan to as much as 1.667 times the loan interest rate.

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**Notes to Long-Term Obligations Table** (concluded)

**Maturities:** Annual requirements to repay all bonds and notes payable as of September 30, 2021, were as follows:

Fiscal Year Ending	Governmental Activities		Business-type Activities	
	Principal	Interest	Principal	Interest
2022	\$ 220,000	\$ 61,600	\$ 448,199	\$ 157,076
2023	220,000	55,440	463,543	145,009
2024	220,000	49,280	481,000	132,416
2025	220,000	43,120	239,576	121,476
2026	220,000	36,960	244,274	116,779
2027-2031	880,000	86,240	1,296,307	508,954
2032-2036	-	-	953,444	391,546
2037-2041	-	-	764,456	310,324
2042-2046	-	-	592,329	226,846
2047-2051	-	-	686,672	132,503
2052-2056	-	-	463,255	28,062
WW770063 installment note (*)	-	-	3,703,085	-
Total	<u>\$ 1,980,000</u>	<u>\$ 332,640</u>	<u>\$ 10,336,140</u>	<u>\$ 2,270,991</u>

(\*) - The outstanding balance of the WW770063 installment note to FDEP will be paid off by a state principal forgiveness grant in fiscal year 2022 and as such, is not included with the normal maturities of 2022.

**Pledged Revenues:**

The City has pledged various future revenue sources for various debt issues. For the water and sewer system, the City has pledged future revenues, net of certain operating expenses. The following table provides a summary of the pledged revenues for the City's outstanding debt issues.

	Revenue Pledged Through	Total Principal and Interest Outstanding	Current Year Principal and Interest Paid	Current Year Revenue	% of Revenues to Principal and Interest Paid
Pledged Revenue					
Water and sewer net revenues	9/1/2054	\$ 12,607,131	\$ 540,901	\$ 990,196	183.06%

**NOTE 8 – INTERFUND TRANSACTIONS**

Interfund receivables represent expenditures paid by those funds on behalf of another fund that were not repaid until after year end. Interfund receivables and payables as of September 30, 2021 consisted of:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Enterprise Fund	\$ 546

Interfund transfers for the year ended September 30, 2021 consisted of:

<u>Receiving Fund</u>	<u>Paying Fund</u>	<u>Amount</u>
General Fund	Enterprise Fund	\$ 750,000

The transfer from the enterprise fund to the general fund is a budgeted annual operating transfer to finance services accounted for in the general fund.

**NOTE 9 – DEFINED CONTRIBUTION PENSION PLAN**

The City Commission has established by Ordinance 3.95, an Internal Revenue Code Section 457 and a 401(a) defined contribution pension plan. The plan trust is administered by the Florida League of Cities and the assets of the plans are not considered part of the City's reporting entity. All employees of the City who have been employed by the City for at least one year and who have worked at least 1,000 hours are eligible to participate. Participation is voluntary and the employee determines the amount of their contribution.

The City makes a non-elective contribution as a percentage of eligible compensation. The non-elective contribution rate is fifteen percent for the City Manager, eleven percent for each Department Director and eight percent for all other full-time City employees. The non-elective contribution is made regardless of employee contributions.

The City also matches employee contributions, dollar for dollar, up to a certain percentage of eligible compensation. The matching contribution percentage rate is ten percent for the City Manager, eight percent for each Department Director and five percent for all other full-time employees.

Employees with five or more years of service to the City are fully vested in the plan. Pension costs are accrued and funded on a current basis and all required contributions for the year were made. Contributions for the fiscal year ended September 30, 2021 totaled \$336,353 which consisted of \$102,905 contributed by employees and \$233,448 contributed by the City.

**NOTE 10 – OTHER POST EMPLOYMENT BENEFIT (OPEB) OBLIGATIONS**

The City follows GASB Cod. Sec. P50 for certain post-employment health care and dental benefits provided by the City.

Plan Description – The City has established a single employer post-retirement health plan. The City under authority established within the Plan document, may amend or terminate the Plan in whole or in part. The City Commission provides oversight of the OPEB Plan. The Plan is constructed and governed by the laws of the State of Florida except as preempted by Federal law. The City Commission voted to amend the Plan effective in fiscal year 2011. The City provides optional fully-insured health insurance to full-time employees who retire under the City's pension plan. The OPEB does not issue a standalone financial statement.

The City provides fully subsidized retiree health insurance to former employees who were hired prior to May 16, 2006 and their spouses, unless the retiree or spouse is eligible for coverage due to subsequent employment or the spouse remarries after the retiree's death. Alternatively, the City provides a 50% subsidy toward the health insurance premium for single coverage for employees who are age 60 or older and retire with at least 20 years of service (10 years with respect to certain employment contracts) and this partial subsidy is discontinued upon the attainment of Medicare eligibility. All other retirees contribute an amount based on the average cost of providing the benefit to the group. Participants totaled 13 retirees and 40 active employees as part of the October 1, 2019 actuarial valuation for the year ended September 30, 2021.

The City subsidizes the premium rates paid by the retirees not hired before May 16, 2006 by allowing them to participate in the plan at the blended group premium rates (implicit subsidized) for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees.

Funding Policy – Currently, the City's OPEB benefits are unfunded. There is no separate trust fund or equivalent arrangement into which the City would make contributions to advance-fund the obligation. Therefore, the ultimate subsidies which are provided over time are financed directly by the assets of the City, which are invested in qualified public depositories. For the fiscal year ended September 30, 2021, the City provided contributions of \$42,382 toward the annual OPEB cost which is comprised of benefit payments made on behalf of retirees. Retirees do not make contributions to the plan.

Basis of Accounting – The OPEB is recorded in the government-wide financial statements, and the enterprise fund only on the accrual basis of accounting.

OPEB Expense– For the year ended September 30, 2021, the City recognized OPEB expense of \$358,907.

**NOTE 10 – OTHER POST EMPLOYMENT BENEFIT (OPEB) OBLIGATIONS** (continued...)

Total OPEB Liability – The City’s total OPEB liability as of September 30, 2021 was determined by an actuarial valuation as of October 1, 2019 updated to September 30, 2021, the measurement date. The actuarial assumptions used in the October 1, 2019 valuation were as follows:

Inflation	2.50%
Salary Increases	3.00%
Discount Rate	2.14%
Initial Trend Rate	7.50% for 2021
Ultimate Trend Rate	4.00%
Year to Ultimate Trend Rate	55

Mortality rates were based on the PubG-2010 mortality tables which include fully generational adjustments for mortality improvements under gender-specific improvement scale MP-2018.

The discount rate used to discount all future benefit payments is 2.43% per annum and is based on the return of the S&P Municipal Bond 20-year High Grade Index as of the measurement date.

Changes in the Total OPEB Liability:

	<b>Total OPEB Liability</b>
<b>Reporting period ending September 30, 2020</b>	<b>\$ 2,825,559</b>
<b>Changes for the year:</b>	
Service cost	240,930
Interest	64,882
Changes of assumptions	(180,401)
Benefit payments	(69,655)
<b>Net changes</b>	<b>55,756</b>
<b>Reporting period ending September 30, 2021</b>	<b>\$ 2,881,315</b>

Sensitivity of the total OPEB liability to changes in the discount rate – The following table presents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.43%) or 1-percentage-point higher (3.43%) than the current discount rate.

	<b>1% Decrease (1.43%)</b>	<b>Discount Rate (2.43%)</b>	<b>1% Increase (3.43%)</b>
Total other postemployment benefits liability	\$ 3,578,420	\$ 2,881,315	\$ 2,366,924

**NOTE 10 – OTHER POST EMPLOYMENT BENEFIT (OPEB) OBLIGATIONS** (concluded)

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates* – The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a healthcare cost trend rates that are 1-percentage-point lower (5.00% to 8.50%) or 1-percentage-point higher (3.00% to 6.50%) than the current healthcare cost trend rates:

	<b>1% Decrease (3.00% to 6.50%)</b>	<b>Discount Rate (4.00% to 7.50%)</b>	<b>1% Increase (5.00% to 8.50%)</b>
Total other postemployment benefits liability	\$ 2,307,127	\$ 2,881,315	\$ 3,703,400

*Deferred Outflows and Inflows of Resources* - On September 30, 2021, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Change in assumptions	\$ 233,646	\$ 154,629
Differences between expected and actual experience	154,118	-
Total	<u>\$ 387,764</u>	<u>\$ 154,629</u>

*Amortization of Deferred Outflows of Resources* - Amounts reported as deferred outflows of resources will be recognized in OPEB expense as follows:

Year Ending September 30,	Amount
2022	\$ 51,295
2023	51,295
2024	51,295
2025	51,295
2026	51,289
Thereafter	(23,334)
	<u>\$ 233,135</u>

**NOTE 11 – SEGMENT INFORMATION FOR ENTERPRISE FUND**

The City has outstanding debt secured by its water and sewer revenues. The water and sewer operations are accounted for in a single enterprise fund along with sanitation and stormwater. Because many of the assets and liabilities of the enterprise fund are not separately identifiable with any one operating segment (e.g. cash, accounts receivables, accounts payable, etc.), it is not possible to present segment information disclosures for cash flows and some components of net position. Segment financial information that can be separately identified for the enterprise fund as of and for the year ended September 30, 2021, is presented below:

	Water & Sewer System	Sanitation System	Stormwater Management System	Total
<b>Condensed statement of revenue, expenses and changes in net position:</b>				
Operating revenues	\$ 2,276,016	\$ 907,658	\$ 289,644	\$ 3,473,318
Personnel services	(785,603)	-	(197,226)	(982,829)
Operating expenses	(518,124)	(810,728)	(18,833)	(1,347,685)
Depreciation expense	(832,010)	-	(5,330)	(837,340)
Nonoperating expenses				
Interest expense	(161,642)	-	-	(161,642)
Other nonoperating	17,907	-	-	17,907
Capacity fees	80,558	-	-	80,558
Noncapital grants	13,216	-	-	13,216
Capital grants	406,560	-	-	406,560
Interfund transfer	(562,500)	(93,750)	(93,750)	(750,000)
Change in net position	<u>\$ (65,622)</u>	<u>\$ 3,180</u>	<u>\$ (25,495)</u>	<u>\$ (87,937)</u>
<b>Summary information from statement of net position:</b>				
Capital assets, net	<u>\$ 16,998,609</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 16,998,609</u>
Long-term debt, including current portion	<u>\$ 10,336,140</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,336,140</u>

## **NOTE 12 - RISK MANAGEMENT AND LITIGATION**

During the ordinary course of its operations, the City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions, injuries to employees, and natural disasters. The City maintains commercial insurance coverage in amounts management feels is adequate to protect and safeguard the assets of the City. There have been no significant reductions in coverage nor have settlement amounts exceeded the City's coverage during the year ended September 30, 2021 or the previous two fiscal years. In the opinion of the City's management and legal counsel, legal claims and litigation are not anticipated to have material impact on the financial position of the City. The City's workers compensation coverage is provided through a nonassessable, nonprofit, tax-exempt risk sharing pool. Settled claims resulting from these risks have not exceeded insurance coverage.

## **NOTE 13 - COMMITMENTS AND CONTINGENCIES**

The City participates in several programs that are fully or partially funded by grants received from Federal, state, or county agency sources. Expenditures financed by grants are subject to audit by the appropriate grantor government/agency. If expenditures are disallowed due to non-compliance with grant program regulations, the City may be required to reimburse the grantor government/agency. As of September 30, 2021, the City believes that disallowed expenditures discovered in subsequent audits, if any, will not have a material effect on any of the individual funds or the overall financial position of the City.

The City is under contract with the Polk County Sheriff's Office to provide law enforcement services to the City through the year ended September 30, 2021. The City is required to provide the Sheriff with adequate office space at the City's expense and the contract can be terminated by either party upon 365 days written notice. The City paid \$1,201,766 for the year ended September 30, 2021. The contract calls for the following minimum costs going forward:

Fiscal Year Ending September 30,	Annual Cost
2022	\$ 1,225,801
2023	1,250,317
2024	1,275,324
2025	1,300,830

## **NOTE 14 – JOINT VENTURE**

**Background** - The Polk Regional Water Cooperative (PRWC) was created on April 1, 2016 by a interlocal agreement between the City of Mulberry, City of Auburndale, City of Bartow, City of Davenport, City of Eagle Lake, City of Fort Meade, City of Frostproof, City of Haines City, City of Lake Alfred, City of Lakeland, City of Lake Wales, , Polk City, City of Winter Haven, Town of Dundee, Town of Lake Hamilton and Polk County in accordance with Chapters 163 and 373 of the Florida Statutes. These local government units are collectively considered the Member Governments. The PRWC is a separate legal entity organized under the laws of the State of Florida, and the Member Governments have no equity ownership in the PRWC.

**NOTE 14 – JOINT VENTURE** (concluded)

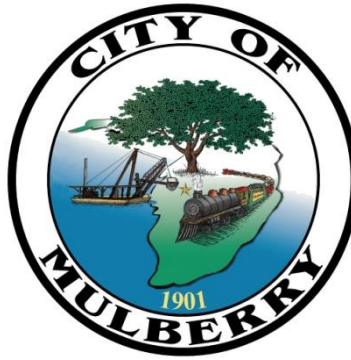
The PRWC is devoted to encouraging the development of fully integrated, robust public water supply systems comprised of diverse sources managed in a manner that take full advantage of Florida's intense climatic cycles to ensure reliable, sustainable and drought resistant systems which maximize the use of alternative water supplies to the greatest extent practicable. The PRWC will evaluate, plan and implement water projects and coordinate partnerships with other water users.

**Membership fees** - The terms of the interlocal agreement require each Member Government to contribute their proportionate share of the PRWC's annual working capital needs which are established annually by a resolution of the PRWC's Board of Directors. For the year ended September 30, 2021, the total annual working capital needs of the PRWC was \$198,000 of which the City's proportionate share was \$1,188.

**Combined projects background** - The Member Governments, except for the City of Frostproof, entered into a combined projects implementation agreement on March 16, 2017. This agreement established three combined projects to be pursued by the PRWC with a total estimated cost of \$23,000,000. The South West Florida Water Management District (SWFWMD) is funding 50% of the total estimated cost and the remainder is funded by the Member Governments based upon their average water use in comparison to the total average water use by all Member Governments. The City's required contribution for the combined projects totaled \$89,052 and was paid to the PRWC in a prior year. During the 2021 fiscal year, the PRWC Board selected two of the three projects for further design and construction. The member governments were given the option to be a participating member or an associate member, the difference being that an associate member can attend meetings but does not have a voting position on the individual project board nor does the associate member have any financial obligations for further design or construction costs. The City has elected to be an associate member for both of the selected projects.

**Contact** - Complete financial statements of the PRWC may be obtained from the PRWC's Executive Director at 330 W. Church Street, P.O. Box 9005, Drawer CA01, Bartow, FL 33831-9005.





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## **REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF MULBERRY, FLORIDA**
**Budgetary Comparison Schedule – General Fund**  
**for the year ended September 30, 2021**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Amounts</b>	<b>Final Budget</b>
			<b>(Budgetary</b>	<b>Favorable</b>
			<b>Basis)</b>	<b>(Unfavorable)</b>
<b>RESOURCES (inflows):</b>				
Taxes	\$ 2,677,004	\$ 2,677,004	\$ 2,832,698	\$ 155,694
Licenses and permits	180,500	202,808	231,609	28,801
Intergovernmental revenue	487,385	487,385	515,241	27,856
Charges for services	230,908	230,908	266,287	35,379
Fines and forfeitures	27,000	27,000	30,964	3,964
Interfund transfer	750,000	750,000	750,000	-
Other	302,150	312,718	385,163	72,445
Total resources	4,654,947	4,687,823	5,011,962	324,139
<b>CHARGES TO APPROPRIATIONS (outflows):</b>				
General government	1,331,048	1,375,748	1,375,035	713
Public safety	1,526,179	1,526,179	1,497,707	28,472
Maintenance	557,448	557,448	548,415	9,033
Culture/recreation	805,959	805,959	695,191	110,768
Capital outlay	2,343,640	435,023	420,716	14,307
Total charges to appropriations	6,564,274	4,700,357	4,537,064	163,293
<b>EXCESS (DEFICIENCY) OF RESOURCES</b>				
<b>OVER CHARGES TO APPROPRIATIONS</b>	<u>\$ (1,909,327)</u>	<u>\$ (12,534)</u>	<u>\$ 474,898</u>	<u>\$ 487,432</u>

**NOTES TO BUDGETARY COMPARISON SCHEDULE – GENERAL FUND**

Total resources of the budgetary comparison schedule – general fund differ from total revenue of the statement of revenues, expenditures and changes in fund balance on page 14 due to budgetary inflows (resources) representing interfund transfers from the enterprise fund are reported as an “other financing source” on the statement of revenue, expenditures and changes in fund balance.

**CITY OF MULBERRY, FLORIDA**

Budgetary Comparison Schedule – Community Redevelopment Agency Special Revenue Fund  
for the year ended September 30, 2021

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	<b>Budgeted Amounts</b>		<b>Actual Amounts (Budgetary Basis)</b>	<b>Variance with Final Budget Favorable (Unfavorable)</b>
	<b>Original</b>	<b>Final</b>		
<b>REVENUES:</b>				
Taxes	\$ 506,590	\$ 506,590	\$ 515,917	\$ 9,327
Total revenue	<u>506,590</u>	<u>506,590</u>	<u>515,917</u>	<u>9,327</u>
<b>EXPENDITURES:</b>				
Economic environment	17,500	17,500	14,466	3,034
Capital outlay	200,000	2,200,000	1,187,643	1,012,357
Debt service	281,600	281,600	282,284	(684)
Total expenditures	<u>499,100</u>	<u>2,499,100</u>	<u>1,484,393</u>	<u>1,014,707</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ 7,490</u>	<u>\$ (1,992,510)</u>	<u>\$ (968,476)</u>	<u>\$ 1,024,034</u>

**CITY OF MULBERRY, FLORIDA**
**Schedule of Changes in the Total OPEB Liability and Related Ratios**

Measurement date	9/30/2021	9/30/2020	9/30/2019	9/30/2018
Reporting period ending	9/30/2021	9/30/2020	9/30/2019	9/30/2018
<b>Total OPEB Liability</b>				
Service cost	\$ 240,930	\$ 164,436	\$ 117,181	\$ 115,772
Interest	64,882	88,287	74,070	71,160
Change in assumptions	(180,401)	308,990	19,243	-
Differences between expected and actual experience	-	215,766	-	-
Benefit payments	(69,655)	(74,997)	(77,776)	(70,832)
Net change in total pension liability	55,756	702,482	132,718	116,100
Total OPEB liability, beginning	2,825,559	2,123,077	1,990,359	1,874,259
Total OPEB liability, ending	<u>\$ 2,881,315</u>	<u>\$ 2,825,559</u>	<u>\$ 2,123,077</u>	<u>\$ 1,990,359</u>
Covered payroll	\$ 1,705,048	\$ 1,655,386	\$ 1,316,183	\$ 1,316,183
Total OPEB liability as a percentage of covered-employee payroll	168.99%	170.69%	161.31%	151.22%

**Notes to Schedule:**

No assets are being accumulated in a trust to pay for plan benefits.

*Changes of Assumptions:* Changes of assumptions reflect the changes in the discount rate for each period. The following are the discount rates used for the fiscal years ending:

September 30, 2021:	2.43%
September 30, 2020:	2.14%
September 30, 2019:	3.58%
September 30, 2018:	3.64%

Additional years will be added to this schedule annually until 10 years' data is presented.

## **SINGLE AUDIT AND COMPLIANCE SECTION**



**Powell & Jones**  
Certified Public Accountants

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Marian Jones Powell, CPA

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Mayor and Members  
of the City Commission  
City of Mulberry, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities and each major fund of the City of Mulberry, Florida, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Mulberry, Florida's basic financial statements, and have issued our report thereon dated January 28, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Mulberry, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Mulberry, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Mulberry, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

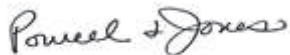
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Mulberry, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



## **POWELL & JONES**

Certified Public Accountants

Lake City, Florida

January 28, 2022





**Powell & Jones**  
Certified Public Accountants

Richard C. Powell, Jr., CPA  
Marian Jones Powell, CPA

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**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A  
DIRECT AND MATERIAL EFFECT ON EACH MAJOR STATE PROJECT AND ON INTERNAL  
CONTROL OVER COMPLIANCE IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE  
AUDITOR GENERAL, OFFICE OF THE AUDITOR GENERAL**

**To the Mayor and Members  
Of the City Commission  
City of Mulberry, Florida**

**Report on Compliance for Each Major State Project**

We have audited the compliance of the City of Mulberry, Florida with the types of compliance requirements described in the State of Florida, Department of Financial Services State Projects Compliance Supplement, that could have a direct and material effect on its major State project for the year ended September 30, 2021. The City of Mulberry's major State project is identified in the summary of auditors' results section of the accompanying Schedule of Findings.

**Management's Responsibility**

The City of Mulberry, Florida's management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its major State project.

**Auditors' Responsibility**

Our responsibility is to express an opinion on the City of Mulberry Florida's compliance for each major State Project based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Those standards and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major State project occurred. An audit includes examining, on a test basis, evidence about the City of Mulberry, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major State Project. However, our audit does not provide a legal determination of the City of Mulberry, Florida's compliance.

**Opinion on Each Major State Project**

In our opinion, the City of Mulberry, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major State projects for the fiscal year ended September 30, 2019.

## Other Matters

The results of our auditing procedures disclosed no instances of noncompliance, which are required to be reported in accordance with Chapter 10.550, Rules of the State of Florida, Office of the Auditor General.

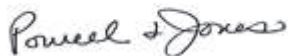
## Internal Control Over Compliance

Management of City of Mulberry, Florida is responsible for establishing and maintaining effective internal control over the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Mulberry, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on a major State project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major State Project and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Mulberry, Florida's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a State project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a State project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a State Project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Pursuant to Chapter 119, *Florida Statutes*, this report is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this report is intended solely for the information and use of City of Mulberry, Florida's management, State awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.



**POWELL & JONES**  
Certified Public Accountants  
Lake City, Florida  
January 28, 2022

**CITY OF MULBERRY, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Fiscal Year Ended September 30, 2021**

**Summary of Auditor's Results**

**Financial Statements**

Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
* Material weakness identified?	No
* Reportable condition identified not considered to be material weaknesses?	None reported
Noncompliance material to financial statements noted?	No

**State Financial Assistance**

Type of auditor's report issued on compliance for major projects:	Unmodified
Internal control over major projects:	
* Material weaknesses identified?	No
* Significant deficiencies identified that are not considered to be material weaknesses?	None reported
Any audit findings disclosed that are required to be reported in accordance with Rule 10.656, <i>Rules of the Auditor General</i> ?	No

Identification of Major Programs:

**CSFA/Number**

**Name of State Programs**

37.077

Department of Environmental Protection  
Wastewater Treatment Facility Construction

Dollar threshold used to distinguish between type A and type B programs	\$750,000
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Findings and Questioned Costs	None
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Other issues	None
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Summary Schedule of Prior Audit Findings:	There were no audit findings in the prior year related to Federal or State Projects.
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**CITY OF MULBERRY, FLORIDA**

Schedule of Expenditures of State Financial Assistance  
For the year ended September 30, 2021

	<u>CSFA#</u>	<u>Contract/Grant Number</u>	<u>Current Year Expenditures</u>	<u>Total Expenditures</u>
<b>Florida Department of Environmental Protection</b>				
Direct program:				
Wastewater Treatment Facility Construction:				
Major Sewer Rehabilitation I/I	37.077	WW770063	1,932,253	<u>\$ 1,932,253</u>
Total Wastewater Treatment Facility Construction:				<u>1,932,253</u>
Florida Recreation Development Assistance Program (FRDAP)				
Spence Field Pool Resurfacing	37.017	A1114	50,000	<u>50,000</u>
Total Florida Department of Environmental Protection				<u>1,982,253</u>
Total Expenditures of State Financial Assistance				<u><u>\$ 1,982,253</u></u>

**NOTES TO THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**

**NOTE A – BASIS OF PRESENTATION:** The accompanying Schedule of Expenditures of State Financial Assistance presents the State of Florida grant and loan activity of the City of Mulberry, Florida in accordance with the requirements of Chapter 69I-5, Rules of the Florida Department of Financial Services, *Schedule of Expenditures of State Financial Assistance*, Rules of the Florida Department of Financial Services; and Chapter 10.550, Rules of the Florida Auditor General. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

**NOTE B – BASIS OF ACCOUNTING:** The expenditures in the accompanying Schedule of Expenditures of State Financial Assistance are presented using the accrual basis of accounting.

**NOTE C – CONTINGENCY:** Grant monies received and disbursed by the City are for specific purposes and are subject to review by the grantor agencies. Such reviews may result in requests for reimbursement due to disallowed expenditures. Based on prior experience, the City does not believe that such disallowances, if any, would have a material effect on the financial position of the City. As of September 30, 2021, there were no material questioned or disallowed costs as a result of grant or loan reviews in process or completed.



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## MANAGEMENT LETTER

To the Mayor and  
Members of the City Commission  
City of Mulberry, Florida

In planning and performing our audit of the financial statements of the City of Mulberry, Florida, for the year ended September 30, 2021, we considered the City's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

This letter furnishes information required by Chapter 10.550, *Rules of the Auditor General*, and other compliance matters.

### PRIOR YEAR FINDINGS

There were no reportable findings in the prior year.

### CURRENT YEAR FINDINGS

There were no reportable findings during the current year.

### AUDITOR GENERAL AND OTHER COMPLIANCE MATTERS

Financial Emergency Status – We have determined that the City did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

Financial Condition Assessment - As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5. b and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

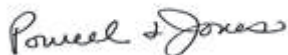
Dependent Special District – As required by Section 218.39(3)(c), *Florida Statutes* and Section 10.554(1)(i)6 *Rules of the Auditor General*, the Mulberry Community Redevelopment Agency (CRA) reported:

<u>Data Element</u>	<u>Reference</u>	<u>Comment</u>
The total number of CRA employees compensated in the last pay period of the CRA's fiscal year being reported.	Section 218.32(1)(e)(2)(a)	The CRA has no employees.
The total number of independent contractors to whom nonemployee compensation was paid in the last month of the CRA's fiscal year being reported.	Section 218.32(1)(e)(2)(b)	4
All compensation earned by or awarded to the CRA employees, whether paid or accrued, regardless of contingency.	Section 218.32(1)(e)(2)(c)	The CRA has no employees.
All compensation earned by or awarded to CRA nonemployee, independent contractors, whether paid or accrued, regardless of contingency.	Section 218.32(1)(e)(2)(d)	\$1,067,571
Budget variance report based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the CRA amended a final adopted budget under Section 189.016(6), Florida Statutes.	Section 218.32(1)(e)(3)	See page 46 of this annual financial report.
Each construction project with a total cost of at least \$65,000 approved by the CRA that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project.	Section 218.32(1)(e)(2)(e)	None

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.550.

## CONCLUSION

We have reviewed this information with appropriate officials or employees and have provided them with documentation as requested. We very much enjoyed the challenges and experience associated with this year's audit of the City. We appreciate the helpful assistance and courtesy afforded us by all City employees and look forward to working with you in the future.



**POWELL & JONES**  
Certified Public Accountants  
Lake City, Florida  
January 28, 2022



**Powell & Jones**  
Certified Public Accountants

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## INDEPENDENT ACCOUNTANT'S REPORT

Honorable Mayor and City Commission  
City of Mulberry, Florida

We have examined the City of Mulberry, Florida's (the City) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2021. We also examined the City's compliance with Sections 163.387(6) and (7), *Florida Statutes* regarding the Mulberry Community Redevelopment Agency during the year ended September 30, 2021. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examinations.

Our examinations were conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examinations provide a reasonable basis for our opinion. Our examinations do not provide a legal determination on the City's compliance with the specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of the City and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

**POWELL & JONES**  
Certified Public Accountants  
Lake City, Florida  
January 28, 2022