

# **CITY OF SEMINOLE, FLORIDA**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT  
FOR THE  
CITY OF SEMINOLE, FLORIDA  
FOR THE  
FISCAL YEAR ENDED SEPTEMBER 30, 2021**

**Prepared by the  
Finance Department**

**CITY OF SEMINOLE, FLORIDA**

**COUNCIL – MANAGER FORM OF GOVERNMENT**

**For the Year Ended September 30, 2021**

**CITY COUNCIL**

**Leslie Waters, Mayor**

**Thomas Barnhorn, Vice Mayor**

**Chris Burke, Councilor**

**Tom Christy, Councilor**

**Roger Edelman, Councilor**

**Jim Olliver, Councilor**

**Trish Springer, Councilor**

**CHARTER OFFICERS**

**Ann Toney-Deal, City Manager**

**Jay Daigneault, City Attorney**

# **Introductory Section**

CITY OF SEMINOLE, FLORIDA  
ANNUAL COMPREHENSIVE FINANCIAL REPORT

September 30, 2021

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## **Letter of Transmittal**



# CITY OF SEMINOLE

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May 20, 2022

Honorable Mayor and Members of the City Council,

State law requires that all general-purpose local governments publish, within 12 months of the close of each fiscal year, a complete set of financial statements presented in conformity with Generally Accepted Accounting Principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement the Annual Comprehensive Financial Report of the City of Seminole for the Fiscal Year (FY) ended September 30, 2021, is hereby published.

This report consists of management's representations concerning the finances of the City of Seminole. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Seminole has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Seminole's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Seminole's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. The management team asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Seminole's financial statements have been audited by Wells, Houser & Schatzel, P.A., a firm of licensed Certified Public Accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City of Seminole for the fiscal year ended September 30, 2021, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Seminole's financial statements for the fiscal year ended September 30, 2021, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Seminole's MD&A can be found immediately following the report of the independent auditors.

### ***Profile of the Government***

The City of Seminole, incorporated in 1970, is located in the west central part of the state between the cities of Clearwater and St. Petersburg. The City of Seminole currently occupies a land area of five and three-tenths (5.3) square miles and serves a population of 19,364. The City of Seminole also provides emergency fire and EMS services to the Pinellas County unincorporated fire district resulting in an estimated total fire and EMS service population of approximately 100,000. The City of Seminole is also a member of the Pinellas County Library Cooperative and makes library services available to residents from all of Pinellas County. Police protection, including Community Policing and School Crossing Guards, is supplied through a contract with the Pinellas County Sheriff's Office. The City of Seminole offers recreation services and special community events to its citizens and surrounding County residents. All other traditional municipal services are offered consistent with those offered by cities of comparable size. The City of Seminole is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by *State Statute* to extend its corporate limits by annexations which occur when deemed appropriate by the governing City Council.

The Annual Budget serves as the foundation for the City of Seminole's financial planning and control. All departments of the City of Seminole submit annual appropriation requests to the City Manager in March. The City Manager is required by the City Charter to submit a balanced Proposed Budget to the City Council by July 1<sup>st</sup>. The Council is required to hold two public hearings on the Tentative Budget and adopt a Final Budget no later than September 30<sup>th</sup>, the close date of the City of Seminole's fiscal year. The Budget is appropriated by fund and department. A transfer of appropriations from one department to another requires a budget amendment ordinance approved by the City Council. Budget to actual comparisons are provided in this report for the General Fund on page 57 as part of required supplementary information.

### ***Factors Affecting Financial Condition***

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Seminole operates.

### **Local Economy**

The City's local economy is dependent upon retail, services, and retirement living, as more than 33% of Seminole residents are age 65 and over. Seminole has several condominiums, apartments, and retirement homes to accommodate retirees. The City's largest employers also reflect the large senior citizen demographic of the community. Two of the top ten employers are senior living communities and four are major retail chains. St. Petersburg College's Seminole campus is adjacent to the City Recreation Center and City Hall. The campus provides unique opportunities

for partnership including the Seminole Community Library, which serves as the college library as well as the City library. This educational center brings in numerous commuters to the City and enhances the local economy.

State lawmakers established property tax reductions as a major goal in the late 2000s. As a result of these reforms, in any given year the City may not set a millage rate higher than the rolled-back millage rate without a super-majority vote of the City Council. The Legislature also initiated a Constitutional amendment that was approved in January 2008 that further limited tax revenue. Florida does not collect income tax and is heavily dependent on sales tax collected from consumer spending, which it shares with local governments.

The City of Seminole continues to have a diverse revenue stream, with approximately 20% of General Fund revenues derived from ad valorem taxes. Seminole always seeks ways to get the most for each dollar spent, including seeking grant opportunities wherever they may exist. The City also regularly reviews user fees to ensure that unincorporated residents, to the extent possible, pay their fair share when they avail themselves to City services.

### **Long-term Financial Planning**

The City has a thorough five-year Capital Improvements Plan (CIP) published annually that identifies non-recurring expenses of at least \$10,000 with a useful life of one year or more. Costs include the City's existing fleet vehicles and equipment, facility replacements, facility repair and maintenance, infrastructure replacements, infrastructure repair and maintenance, as well as new capital outlay.

City staff utilize a comprehensive planning document to create the CIP which identifies expenses for the next five years. The target year of replacement, the projected cost, and funding source are reviewed and updated annually in the CIP to ensure equipment or capital projects can be funded at the appropriate time with existing funds. This process has enabled the City to purchase high dollar value equipment, land, and fund capital improvements without affecting the operating budget or requiring an increase in the ad valorem tax rate.

Utilizing this disciplined approach, the City of Seminole has constructed an Emergency Operations Center, a new Public Works facility, a new fire station, hardened and renovated three existing fire stations, developed three community parks, replaced all of the Fire/Rescue emergency vehicles, completed a traffic island beautification program, renovated/constructed a new recreation center, added restroom facilities in three parks, constructed an aquatics complex, completed roadway improvements, initiated a citywide drainage improvement program and completed a major renovation of the former library building into a "new" City Hall. In FY12, the City purchased a little over eight acres of land with access to the inter-coastal waterway to establish Waterfront Park.

### **Cash Management Policies and Practices**

The City's cash and investment management program involves a theory of keeping principal and interest earnings free from risk and maintaining reasonable liquidity to meet obligations. The investment cash is held at Wells Fargo Bank, SunTrust Bank, Florida Liquid Assets Securities System, Florida Municipal Investment Trust, State Board of Administration Florida Prime and in

collateralized accounts regulated by the State. The City's investment balance on September 30, 2021, totaled \$15,748,902.

### **Risk Management**

During 2002, the City of Seminole initiated a limited risk management program for workers' compensation. Various control techniques are in place, including employee accident prevention training for all new hires and periodic specialized training for employees based on their risk category. The City's Human Resource Director leads a multi-department Safety Committee which reviews claims and makes recommendations for future risk mitigation/prevention. The Director also reviews quarterly claims reports to ensure that the loss data is up-to-date and not overstated.

### **Pension Benefits**

The City maintains a single-employer, defined benefit pension plan (Firefighters' Pension Chapter 175 Plan) which covers all of its firefighters. The City rejoined the Florida Retirement System (FRS) on March 28, 2006. All future general employees will be in the FRS and current employees were given the option to re-enter the FRS retroactive to their starting date or to remain in the 401(a) plan. The plans also provide disability and survivor benefits. Benefits are determined by category and length of service as follows:

#### **Firefighters' Chapter 175 Retirement Plan**

Normal retirement is at age 55 and the completion of 10 years of service, or 25 years of service regardless of age, or attainment of age 62 regardless of the number of years of service; benefit is 3 times number of years of service times the average of highest five years average earnings.

The pension benefit obligations for the firefighters' pension plan is determined as part of an actuarial valuation of the plan for all eligible employees. The City's funding policy is to provide for quarterly employer contributions at actuarially determined rates. These rates are expressed as percentages of annual covered payroll which, when combined with employee and state contributions, are designed to accumulate sufficient assets to pay benefits when due.

#### **Florida Retirement System**

##### **Defined Benefit Plan**

For employees enrolled prior to 7/1/2011: Vesting is attained at six years of service. Normal retirement at the earlier of age 62 and full vesting, 30 years of service regardless of age, or the age after 62 when the employee becomes vested, whichever comes first. Benefit is 1.6 (for general employees) or 2.0 (for executive management) times years of service times the average of highest five years average earnings.

For employees enrolled after 7/1/2011: Vesting is attained at eight years of service. Normal retirement at the earlier of age 65 and full vesting, 33 years of service regardless

of age, or the age after 65 when the employee becomes vested, whichever comes first. Benefit is 1.6 (for general employees) or 2.0 (for executive management) times years of service times the average of highest eight years average earnings.

#### Defined Contribution Plan

Vesting is attained after one year of service. Employee is eligible for all employer and employee contributions and their earnings upon termination of employment.

#### **401(a) Plan**

Select senior management positions and employees who elected not to participate in FRS pension plan when the City rejoined in 2006 have this plan type, whereby the City contributes 10% of salary to a self-directed 401(a) Plan. The employee is 25% vested after two years, 50% vested after three years, 75% vested after four years and 100% vested after the fifth year.

#### **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Seminole for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2020. This was the 23rd consecutive year that the City of Seminole has received this prestigious award. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized ACFR. This report satisfied both Generally Accepted Accounting Principles (GAAP) and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate for Fiscal Year 2021.

The preparation of this report would not have been possible without the efficient and dedicated services of the City's Finance Department. Credit also must be given to the Mayor and the members of the City Council for their unfailing dedication in maintaining the highest standards of professionalism in the policy development for the City of Seminole's finances.

Respectfully submitted,

A handwritten signature in cursive script that reads "Ann Toney-Deal".

Ann Toney-Deal, ICMA-CM  
City Manager

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# **Certificate of Achievement**





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Seminole  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2020

*Christopher P. Morill*

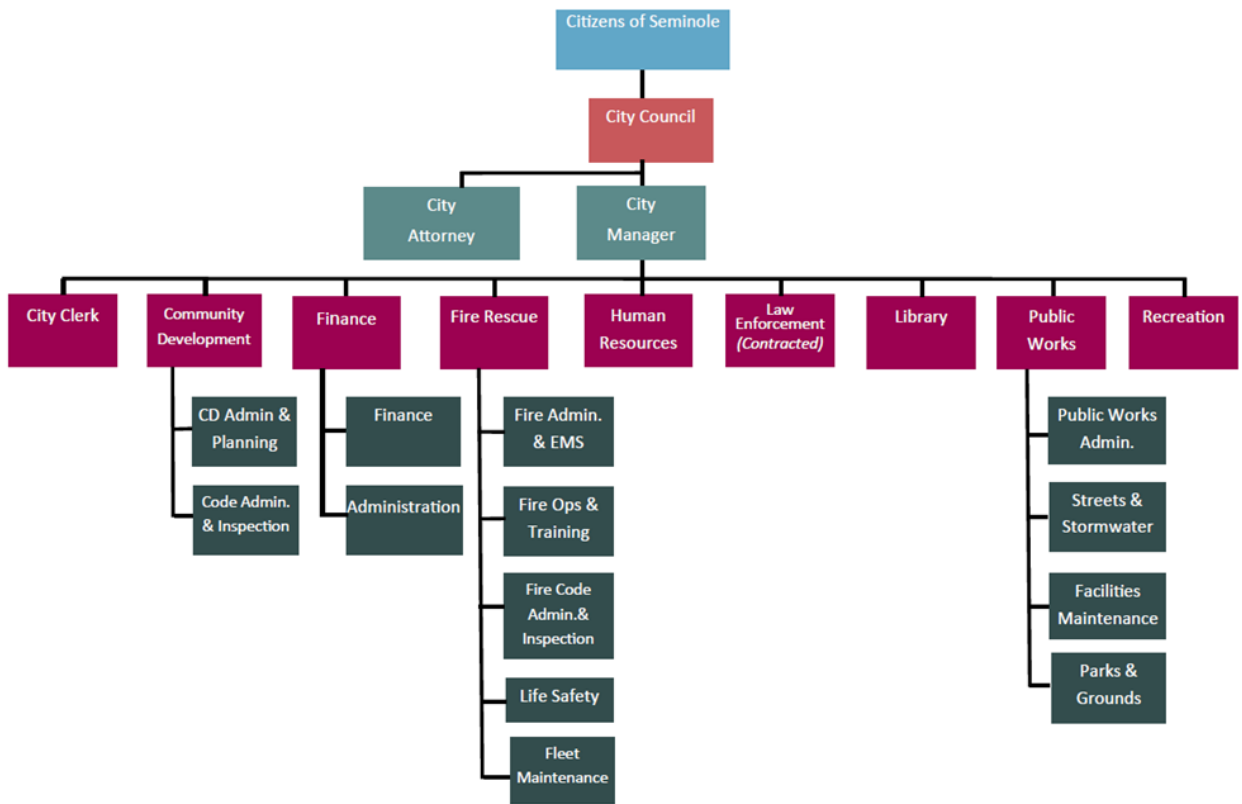
Executive Director/CEO

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## **Organizational Chart**



FY 2020-2021 City of Seminole  
Organizational Chart



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# **Financial Section**

This section contains the following subsections:

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

Required Supplementary Information

Combining Financial Statements

Other Supplementary Schedules

## **Independent Auditor's Report**

INDEPENDENT AUDITOR'S REPORT

Honorable Mayor, City Council and City Manager  
City of Seminole, Florida

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Seminole, Florida, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Seminole, Florida, as of September 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis (pages 3-13) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic



financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Seminole, Florida's basic financial statements. The introductory section, combining and individual fund financial statements, statistical section, service efforts and accomplishments information (pages 105-113) and the Schedule of Expenditures of Federal Awards and State Projects are presented for purposes of additional analysis and are not a required part of the basic financial statements. The required budgetary comparison schedules (pages 57-64) and the required pension and postemployment benefits schedules (pages 66-72) are not a required part of the basic financial statements but are required by accounting principles generally accepted in the United States of America.

The budgetary comparison schedule, required pension schedules, combining and individual fund financial statements and Schedule of Expenditures of Federal Awards and State Projects are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedule, required pension schedules, and the combining and individual fund financial statements and Schedule of Expenditure of Federal Awards and State Projects are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory, statistical sections and service efforts and accomplishments information have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### *Prior Year Comparative Information*

The prior year summarized comparative information has been derived from the City's September 30, 2020 financial statements and, in our report dated March 20, 2021, we expressed an unmodified opinion on the basic financial statements.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 20, 2022, on our consideration of the City of Seminole, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Seminole, Florida's internal control over financial reporting and compliance.

*Wells, Houser & Schatzel, P.A.*

Wells, Houser & Schatzel, P.A.  
St. Petersburg, Florida

May 20, 2022

## **Management's Discussion and Analysis**

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Seminole's discussion and analysis is designed to (a) assist the reader in focusing on significant issues (b) provide an overview of the City's financial activity, (c) identify changes in the City's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns.

Since Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the Transmittal Letter (beginning on page v) and the City's financial statements (beginning on page 16).

### HIGHLIGHTS

#### Financial Highlights

- The City's net position increased \$3,147,198 (or 6.4%). On a government-wide basis, net position is the difference between total assets and deferred outflows of resources compared to total liabilities and deferred inflows of resources. This increase can be attributed primarily to the City receiving \$412,333 in COVID-19 related grants and assistance, \$599,335 in recreation related grants for Waterfront and Blossom Lake Parks, and a \$1,000,000 bequest restricted for use by the City's Library. Additionally, favorable results in the Florida Retirement System's investments resulted in a reduction of the City's proportionate share of the FRS pension expense in the amount of \$367,829.
- The City's unrestricted net position decreased from a negative amount of \$2,132,365 as of September 30, 2020 to a negative amount of \$2,343,780 as of September 30, 2021, primarily as a result of an increase in capital outlay expenditures of \$1,071,060 from \$2,340,422 in the prior year to \$3,411,502 in the current year, which reduces unrestricted net position and increases net investment in capital assets. The change in the unrestricted net position is further explained in Table 2 located on page 8 of this discussion and analysis.
- The City was required to implement Governmental Accounting Standards Board (GASB) Statement Number 68, *Accounting and Financial Reporting for Pensions*, during reporting for fiscal year 2015. This has resulted in the City recording a net pension liability for the Firefighters' Pension Trust Fund in the government-wide financial statements in the amount of \$16,156,443 as of September 30, 2021. Additionally, the City has recorded a net pension liability for its proportionate share of the Florida Retirement System (FRS) in the amount of \$1,848,742 as of September 30, 2021.
- The Firefighters' Pension Trust Fund *total* pension liability is 70% funded as of September 30, 2021. The *total* pension liability for the Florida Retirement System, excluding the pay-as-you-go Retiree Health Insurance Subsidy portion, is 96% funded. The overall net pension liability for the City for both retirement plans as of September 30, 2021 is \$18,005,185, a decrease of \$5,028,241, or 21.8%, from the fiscal year ended September 30, 2020. This amount represents the cumulative net reduction of the City's net position as a result of recording the net pension liabilities.

- The City was required to implement GASB Statement No. 75, *Accounting and Financial Reporting for Other Post-Employment Benefits (OPEB)*, for the fiscal year ending September 30, 2018. As a result, an actuarial analysis was conducted and found the citywide liability to be \$678,342 as of September 30, 2021.
- As a result of the City continuing to allow employees to accumulate additional unused paid time off (an initiative started in fiscal year 2020 due to COVID-19 imposed lockdowns and travel restrictions), the cumulative amount of compensated absences increased \$233,669 and totaled \$1,346,735 at year-end.
- Total revenues in all funds increased by \$3,579,769 (16.9%). As previously mentioned, this can be attributed primarily to the funds received through the COVID and recreation related grants and the bequest to the City's Library. Additionally, charges for services within the Fire department increased by \$506,414.
- Total expenditures within all funds increased \$2,077,801 (10.5%) during the current year. General Fund expenditures, exclusive of inter-fund transfers, increased \$691,666 (3.9%). This increase occurred primarily due to an increase in public safety costs of \$727,314, which was offset to an extent by a \$206,994 decrease in capital outlay expenditures. Expenditures within the Transportation Impact Fee Fund increased \$651,565 as a direct result of a \$651,495 increase in capital outlay expenditures. Expenditures within the Infrastructure Sales Surtax Fund increased \$762,430 as a result of a \$762,589 increase in capital outlay expenditures. Capital Improvement Fund expenditures decreased \$501,017 due to a \$496,974 decrease in capital outlay expenditures.
- The General Fund realized an excess of revenues over expenditures, prior to other financing uses, in the amount of \$1,891,478, which is \$418,506, or 28.4%, greater than the same measure in the prior year. The current year transfer of funds from the General Fund to the Capital Improvement Fund was \$2,087,536, an increase of \$503,591 from the prior year. The net result was that the General Fund had an overall decrease in fund balances of \$144,896.
- Revenue in the City's non-major funds, which are comprised of the Special Events, Library and Tree and Landscape Mitigation Funds, increased \$964,555 in fiscal year 2021. This is attributable to the aforementioned \$1,000,000 bequest to the City Library.
- The City's capital asset expenditures (buildings and improvements, construction and projects in progress, equipment and infrastructure) were \$3,411,502 and current year depreciation of the capital assets totaled \$1,638,961.

## City Highlights

Fiscal Year 2021 reflected a continuation of the City's response to the COVID-19 pandemic while delivering the services our community depends on. Major capital projects that had been underway at the beginning of the pandemic were brought to substantial completion, including the reconstruction of roadways surrounding the Seminole City Center, development of Waterfront Park and redevelopment of Blossom Lake Park.

The City was spared revenue shortfalls in 2021. Budgeted revenue in all funds was projected to decrease by 1% in fiscal year 2021 as the pandemic continued; however, unanticipated revenues, including a \$1,000,000 bequest to the Seminole Community Library and \$386,179 from the

Pinellas County CARES for Cities grant, combined with a robust economic recovery, enabled the City to increase its net position.

Major infrastructure investments in fiscal year 2021 included reconstruction of roadways around Seminole City Center, Johnson Blvd., Liberty Lane, and 80<sup>th</sup> Avenue, as well as regularly scheduled road resurfacing totaling \$1,258,199 in the Transportation Impact Fee Fund, Capital Improvement Fund and Local Infrastructure Sales Tax Fund. Repairs to the City's stormwater system totaled \$204,241 in the Capital Improvement Fund.

Park infrastructure included continued development totaling \$906,385 in the Local Infrastructure Sales Tax Fund, Capital Improvement Fund, Grants Fund and Tree Mitigation Fund. Redevelopment of Blossom Lake Park incurred \$377,294 in expenses in the Capital Improvement, Grants, and Local Infrastructure Sales Tax Funds.

Technology infrastructure spending in 2021 totaled \$226,969 in the Local Infrastructure Sales Tax, Grants, Capital Improvement and General Funds. Three replacement servers, three replacement storage area networks, three traffic message boards, and new routers and switches for City Hall were purchased. Citywide fleet replacements totaled \$175,957 for five on-road vehicles and one off-road vehicle. Of those expenses, \$70,576 were in the General Fund and \$105,381 were in the Capital Improvement Fund.

Additional Fire Rescue capital purchases in the General Fund included the replacement of a vehicle lift at the Fleet Garage (\$55,129), hydraulic extrication equipment (\$41,340), six replacement thermal imaging cameras (\$44,560), and the repair of the concrete slab entry into the bay door at Fire Station 29 (\$33,105).

## **Government-Wide Financial Statements**

The government-wide statements (see pages 16 to 19) are designed to be corporate-like in that all governmental activities are consolidated into a column that adds up to a total for the primary government. The focus of the Statement of Net Position (the "Unrestricted Net Position") is designed to be similar to bottom line results for the City and its governmental activities. This statement combines and consolidates governmental funds' current financial resources (short-term spendable resources) with capital assets and long-term obligations.

The Statement of Activities (see pages 18 and 19) is focused on both the gross and net cost of various activities that are supported by the government's general tax and other revenues. This is intended to summarize and simplify the user's analysis of the cost of various governmental services.

The governmental activities in the Statement of Activities reflect the City's basic services, including general government, law enforcement, fire, code enforcement, physical environment, public works, library and recreation. Property taxes, utility service taxes, gas taxes, sales tax and charges for services finance the majority of these services.

## **Fund Financial Statements**

Traditional users of governmental financial statements will find the Fund Financial Statement presentation more familiar. The focus is now on Major Funds, rather than (the previous model's) fund types.

The Governmental Major Fund presentation (see pages 20 to 26) is presented on a sources and uses of liquid resources basis. This is the manner in which the financial plan (the budget) is typically developed. The flow and availability of liquid resources is a clear and appropriate focus of any analysis of a government. Funds are established for various purposes and the Fund Financial Statements allow the demonstration of sources and uses and/or budgeting compliance associated therewith.

The Fund Financial Statements also allow the government to address its Fiduciary Fund (see pages 27 and 28) by type (employee retirement fund). While these funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. Therefore, these assets are not presented as part of the government-wide financial statements.

### **Infrastructure Assets**

The City implemented GASB Statement #34 in fiscal year 2002. Prior to the implementation of this accounting pronouncement, a government's largest group of assets (infrastructure – roads, bridges, traffic signals, and underground pipes) had not been reported or depreciated in governmental financial statements. GASB Statement #34 required that these assets be valued and recorded within the governmental activities column of the government-wide financial statements. Additionally, the government must elect to either (a) depreciate these assets over their estimated useful life or (b) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. The City of Seminole has elected to depreciate their assets over their estimated useful life.

## **GOVERNMENT-WIDE STATEMENTS**

### **Statement of Net Position**

The following table reflects a condensed comparative Statement of Net Position as of September 30, 2021.

**Table 1**  
**Statement of Net Position**  
**As of September 30**

	2021	2020
Current assets	\$ 23,868,744	\$ 20,930,042
Capital assets	43,739,785	42,052,950
Total assets	<u>67,608,529</u>	<u>62,982,992</u>
Deferred outflows of resources	<u>10,870,852</u>	<u>13,581,770</u>
Total assets and deferred outflows of resources	<u>\$ 78,479,381</u>	<u>\$ 76,564,762</u>

(continued)

**Table 1 (continued)**  
**Statement of Net Position**  
**As of September 30**

	2021	2020
Current liabilities	\$ 2,596,562	\$ 2,740,177
Non-current liabilities	18,997,067	23,711,910
Total liabilities	21,593,629	26,452,087
Deferred inflows of resources	4,530,839	904,960
Net position:		
Net investment in capital assets	43,739,785	42,052,950
Restricted	10,958,908	9,287,130
Unrestricted	(2,343,780)	(2,132,365)
Total net position	52,354,913	49,207,715
 Total liabilities, deferred inflows of resources and net position	 <u>\$ 78,479,381</u>	 <u>\$ 76,564,762</u>

For more detailed information see the Statement of Net Position (pages 16 - 17).

### **Normal Impacts**

There are six basic (normal) transactions that will affect the comparability of the Statement of Net Position summary presentation.

Net Results of Activities – which will impact (increase/decrease) current assets and unrestricted net position.

Borrowing for Capital – which will increase current assets and long-term debt.

Spending Borrowed Proceeds on New Capital – which will reduce current assets and increase capital assets.

Spending of Non-borrowed Current Assets on New Capital – which will (a) reduce current assets and increase capital assets and (b) will reduce unrestricted net position and increase net investment in capital assets.

Principal Payment on Debt – which will (a) reduce current assets and reduce long-term debt and (b) reduce unrestricted net position and increase net investment in capital assets.

Reduction of Capital Assets through Depreciation – which will reduce capital assets and net investment in capital assets.

### **Current Year Impacts**

The second and third transactions above will not directly or indirectly affect the unrestricted net position balance. The remaining basic transactions above directly/indirectly affect the unrestricted net position as indicated in the following schedule. The adjusted results of operation and the current assets used for capital expenditures clearly demonstrate the change in unrestricted net position. Additionally, an increase in the restricted components of net position directly impact the unrestricted net position.

**Table 2**  
**Change in Unrestricted Net Position**

	2021
Unrestricted Net Position 9/30/20	\$ (2,132,365)
Results of Operations	3,147,198
Adjustments:	
Restricted - Infrastructure <sup>1</sup>	(1,246,217)
Restricted - Impact fees <sup>1</sup>	646,301
Restricted - Fire equipment <sup>1</sup>	(101,160)
Restricted – Library <sup>1</sup>	(1,001,012)
Restricted – Tree and landscape mitigation <sup>1</sup>	30,310
Depreciation <sup>2</sup>	1,638,961
Un-depreciated cost of assets sold or disposed <sup>2</sup>	85,706
Adjusted Results of Operations	3,210,386
Capital Expenditures	(3,411,502)
Unrestricted Net Position 09/30/21	\$ (2,343,780)

<sup>1</sup> These adjustments reflect an (increase) decrease in restricted net position and (decrease) increase in unrestricted results of operations.

<sup>2</sup> These adjustments are an expense that reduces the results of operations but does not have an impact on unrestricted net position.

### **Commitments Against Unrestricted Net Position**

The Unrestricted Net Position balance is intended to be a corporate-style measure of well being (or a bottom line) for the City and its related governmental activities. While the City Council and the administration (City Manager, Department Heads, etc.) may have made varying commitments against these balances, these choices are subject (and within local discretion) to be revisited and changed. A normal type of commitment is for future capital projects.

It should also be understood that having reasonable levels of reserves is essential to the bond markets' perceptions of local government strength and related ability to utilize private sector styled business practices, and provides for the availability to anticipate interest as a significant annual (recurring) revenue source.

### **Statement of Activities**

The schedule on the following page reflects a condensed comparative Statement of Changes in Net Position as of September 30, 2021.



**Table 3**  
**Change in Net Position**

	2021	2020
Revenues:		
Program revenues:		
Charges for services	\$ 9,972,369	\$ 9,395,875
Operating grants and contributions	1,589,240	330,673
Capital grants and contributions	808,831	7,413
General revenues		
Taxes	11,706,024	10,830,858
State revenue sharing	675,689	554,839
Investment income	19,055	198,381
Miscellaneous	249,006	122,406
Total revenues	<u>25,020,214</u>	<u>21,440,445</u>
Expenses:		
General government	\$ 1,710,197	\$ 1,851,353
Law enforcement	1,894,374	1,838,874
Fire	12,935,811	13,321,898
Code enforcement	497,455	580,987
Physical environment	976,618	990,731
Public works	1,031,064	1,117,267
Library	996,749	1,203,467
Recreation	1,830,748	1,860,644
Total expenses	<u>21,873,016</u>	<u>22,765,221</u>
Increase (Decrease) in Net Position	3,147,198	(1,324,776)
Net position – beginning of year	49,207,715	50,532,491
Net position – end of year	<u>\$ 52,354,913</u>	<u>\$ 49,207,715</u>

For more detailed information see the Statement of Activities (pages 18 - 19).

### **Normal Impacts**

There are eight basic impacts on revenues and expenses as reflected below.

#### **Revenues:**

*Economic Condition* – which can reflect a declining, stable or growing economic environment and has a substantial impact on property, sales, gas or other tax revenue as well as public spending habits for building permits, elective user fees and volumes of consumption.

*Increase/Decrease in Council approved rates* – while certain tax rates are set by statute, the City Council has a significant authority to impose and periodically increase/decrease rates (permitting, impact fee, recreation user fees, etc.)

*Changing Patterns in Intergovernmental and Grant Revenue (both recurring and non-recurring)* – certain recurring revenues (state revenue sharing, block grant, etc.) may experience significant changes periodically while non-recurring (or one-time) grants are less predictable and often distorting in their impact on year to year comparisons.

*Market Impacts on Investment Income* – due to varying maturities on the City’s investments and the varying nature of the market in general, City investment income may fluctuate from year to year.

Expenses:

*Introduction to New Programs* –within the functional expense categories (General Government, Law Enforcement, Fire, Code Enforcement, Physical Environment, Public Works, Library, and Recreation) individual programs may be added or deleted to meet changing community needs.

*Increase/Decrease in Authorized Personnel* – changes in service demand may cause the Council to increase/decrease authorized staffing. Staffing costs (salary and related benefits) represent 63% of the City’s General Fund budget.

*Salary Increases (cost of living, merit and market adjustment)* – the ability to attract and retain human and intellectual resources requires the City to strive to approach a competitive salary range position in the marketplace.

*Inflation* – while overall inflation appears to be reasonably modest, the City is a major consumer of certain commodities such as chemicals, supplies, fuels and parts. Some functions may experience unusual commodity specific increases.

Current Year Impacts:

Revenues

*Year-Over-Year*

As previously noted, total revenues in all funds increased \$3,579,769 (16.9%). There were increases in the other governmental funds (Special Events, Library, Tree and Landscape Mitigation) of \$964,555, \$1,110,172 in the General Fund, \$734,385 in the Grants Fund, \$492,112 in the Infrastructure Sales Surtax Fund, and \$299,199 in the Capital Improvement Fund. These increases were slightly offset by a decrease in revenues of the Transportation Impact Fee Fund of \$20,654.

The General Fund revenue increase pertaining to ad valorem property taxes was \$335,041 (8.8%), as the City saw an 8.7% increase in taxable value of properties over the prior year.

The City’s intergovernmental revenues increased \$594,406 in fiscal year 2021, which represents a 24.9% increase. This increase was largely due to an increase of \$236,740 in half-cent sales tax revenue and an increase of \$120,850 in state revenue sharing. Grant income also increased by \$137,718.

Charges for services increased city-wide by \$576,494 (6.1%). The City supplies Fire/EMS protection to a large unincorporated area surrounding the City and other governmental entities. Pinellas County contributes 100% of EMS costs and approximately 70% of fire service costs for the City to provide these services to the unincorporated area. Fire protection service revenue for the unincorporated and other service areas increased \$374,423 (7.1%) and EMS fees increased \$76,580 (3.0%) over prior year actuals.

The income from invested City funds decreased \$179,326 (90.3%) from fiscal year 2020 to fiscal year 2021 as a result of the continued decrease in interest rates.

### *Budget to Actual*

Total General Fund revenues of \$20,507,552 (page 57) were 6.9% higher than final budgeted levels of \$19,169,700, yielding an additional \$1,337,852 in revenues. Utility taxes (\$221,679 actual over budget), franchise fees (\$147,617 over budget) and building permits (\$137,693 over budget) represent the most significant budget overages within the categories of taxes and licenses.

Intergovernmental revenues, such as the one-half cent sales tax and a statewide sales tax revenue sharing, are signs of economic health and cannot always be predicted in advance. The one-half cent sales tax revenues were \$332,656 over budget and state sales tax revenue sharing was \$225,489 over budgeted levels. These revenues reflect a relatively stable economy within the State of Florida as it continues to recover from the financial impact of COVID-19.

Within charges for services, fire protection fees were \$126,927 below budgeted levels, and culture and recreation charges were \$51,364 below budgeted levels.

### Expenses

#### *Year-Over-Year*

As previously noted in the Financial Highlights section, city-wide expenses within all funds increased \$2,077,801 (10.5%) over 2020 levels. The increase in all funds resulted from an increase in capital outlay expenditures of \$1,071,060 and increase of \$727,794 in public safety expenditures.

General Fund expenditures, exclusive of inter-fund transfers, increased \$691,666 (3.9%). Most notably, public safety costs increased \$727,314, while capital outlay expenditures within the General Fund decreased \$206,994.

### *Budget to Actual*

The following is a brief review of the variances from the final budget to the actual expenditures for the General Fund.

- (a) The General Government had a positive variance of \$261,405, due primarily to positive variances of \$121,058 for Executive operating expenses and \$62,620 for Legislative operating expenses.
- (b) The Fire control division of Public Safety had a positive variance of \$234,798, as did law enforcement operating expenses which had a positive variance of \$56,126. The code enforcement division of Public Safety also had a positive variance of \$122,405.
- (c) The Physical Environment department had a positive variance of \$33,104. Spending within the Parks department had a positive variance of \$79,998, which was partially offset by a negative variance of \$46,894 within the Community Development Administration department.
- (d) The Public Works department had a positive variance of \$250,991, which can be attributed to under-budget spending within the Transportation department in the amount of \$137,504 and under-budget spending within the Public Works administration department in the amount of \$113,487.
- (e) The Library department had a positive variance of \$165,971, due almost entirely to a \$153,336 positive variance for personal services. The Recreation department also had a positive variance of \$91,140 due largely to operating expense costs being \$69,183 under budget.

## THE CITY FUNDS

### Governmental Funds

As of year-end, the governmental funds (as presented on the balance sheet on pages 20-21) reported a combined fund balance of \$22,208,073, which is a 16.9% increase from the beginning of the year (\$18,987,189). The overall increase in fund balances of \$3,220,884 stems predominantly from an increase of \$1,003,227 in the Other Governmental Funds, an increase of \$1,246,217 in the Infrastructure Sales Surtax Fund, and an increase of \$1,631,803 in the Capital Improvement Fund.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

As of year-end, the City had a net amount of \$43,739,785 invested in a variety of capital assets, as reflected in the following schedule, which represents a net increase (additions less net retirements and depreciation) of \$1,686,835 or 4.0% from the end of last year.

**Table 4**  
**Capital Assets at Year-End**  
**(Net of Depreciation)**

	Governmental Activities	
	2021	2020
Non-Depreciable assets		
Land and improvements	\$ 7,041,882	\$ 7,041,882
Land improvements - roadway base	4,971,447	4,971,447
Construction in progress	1,102,028	2,994,226
Depreciable assets		
Buildings	26,210,094	26,159,107
Improvements other than buildings	7,261,388	4,805,114
Equipment	9,710,329	8,037,785
Infrastructure	9,052,816	\$ 8,486,302
Total at historical cost	65,349,984	62,495,863
Less accumulated depreciation for:		
Buildings	8,934,403	8,296,094
Improvements other than buildings	2,940,307	2,677,774
Equipment	4,671,542	4,642,146
Infrastructure	5,063,947	4,826,899
Total accumulated depreciation	21,610,199	20,442,913
Capital assets, net	<u>\$ 43,739,785</u>	<u>\$ 42,052,950</u>

The reconciliation on the following page summarizes the Change in Capital Assets, which is presented in more detail on pages 40 and 41 of the notes to the financial statements.

**Table 5**  
**Change in Capital Assets**

	Governmental Activities
Capital Assets, Beginning Balance	\$ 42,052,950
Additions – net of transfers	1,772,541
Deletions – net of transfers	(85,706)
Capital Assets, Ending Balance	<u>\$ 43,739,785</u>

### **Debt Outstanding**

As of September 30, 2021, the City had no bonded debt outstanding. This debt was paid in full prior to September 30, 2019. The City has no outstanding general obligation (G.O.) debt.

### **ECONOMIC FACTORS**

The State of Florida, by constitution, does not have a state personal income tax and, therefore, the State operates primarily using sales, gasoline and corporate income taxes. Local governments (cities, counties and school boards) primarily rely on property and a limited array of permitted other taxes (sales, gasoline, utilities services, etc.) and fees (franchise, local business tax, etc.) for their governmental activities. There are a limited number of state-shared revenues and recurring and non-recurring (one-time) grants from both the state and federal governments. For certain governmental activities (permitting, recreational programs, etc.) the user pays a related fee (or charge) associated with the service.

The level of taxes, fees and charges for services (including development related impact fees) will have a bearing on the City's specific competitive ability to (a) annex additional land into its corporate limits and (b) encourage development (office, retail, residential and industrial) to choose to be located in the jurisdiction. The City places significant emphasis on encouraging both annexation and economic development.

The City of Seminole is located in Pinellas County. Property values began increasing during 2013 and this favorable trend has continued to favorably impact Ad Valorem tax revenues in 2021. It is hoped that as the City continues to place more emphasis on neighborhood improvements in the residential areas (by providing improvements to the streets, sidewalks, drainage and infrastructure) and redevelopment, property values within the City will respond and show a continued increase.

### **FINANCIAL CONTACT**

The City's financial statements are designed to present users (citizens, taxpayers, customers, rating agencies, investors and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional information contact the City's Finance Director or Senior Accountant, City of Seminole, 9199 113<sup>th</sup> Street North, Seminole, FL 33772 – telephone (727) 391-0204.

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## **Basic Financial Statements**

The basic financial statements include the government-wide financial statements, fund financial statements, and notes to the financial statements. The government-wide financial statements present financial information about the reporting government as a whole, except for its fiduciary activities. The fund financial statements present financial information about major funds individually and nonmajor funds in the aggregate for the governmental funds and fiduciary funds in the aggregate. The notes to the financial statements present information essential for fair presentation of the financial statements that is not displayed on the face of the financial statements.

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CITY OF SEMINOLE, FLORIDA

STATEMENT OF NET POSITION

September 30, 2021

With Comparative Amounts for September 30, 2020

	Governmental Activities	
	2021	2020
ASSETS		
CURRENT ASSETS		
Cash, pooled cash, and cash equivalents	\$ 21,862,852	\$ 19,082,133
Receivables		
Taxes	4,977	308,334
Due from other governments	1,916,269	1,375,662
Inventories - at cost	72,857	71,148
Prepaid items	11,789	92,765
Total current assets	<u>23,868,744</u>	<u>20,930,042</u>
NON-CURRENT ASSETS		
Land, improvements and land rights	12,013,329	12,013,329
Buildings	26,210,094	26,159,107
Improvements other than buildings	7,261,388	4,805,114
Equipment	9,710,329	8,037,785
Infrastructure	9,052,816	8,486,302
Construction in progress	1,102,028	2,994,226
Accumulated depreciation	(21,610,199)	(20,442,913)
Total non-current assets	<u>43,739,785</u>	<u>42,052,950</u>
TOTAL ASSETS	<u>67,608,529</u>	<u>62,982,992</u>
DEFERRED OUTFLOWS OF RESOURCES		
Total Other Postemployment Benefits	203,340	125,142
Defined benefit pension plan - Firefighters' Pension Fund	9,649,715	11,797,477
Defined benefit pension plan - Florida Retirement System	1,017,797	1,659,151
	<u>10,870,852</u>	<u>13,581,770</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 78,479,381</u>	<u>\$ 76,564,762</u>

The notes to the financial statements are an integral part of this statement.

	Governmental Activities	
	2021	2020
LIABILITIES		
CURRENT LIABILITIES		
Accounts payable	\$ 584,537	\$ 719,804
Accrued liabilities	978,830	1,069,801
Current portion of		
Compensated absences	1,033,195	950,572
Total current liabilities	<u>2,596,562</u>	<u>2,740,177</u>
NON-CURRENT LIABILITIES		
Total Other Postemployment Benefits liability	678,342	515,990
Compensated absences	313,540	162,494
Net Pension Liability - Firefighters' Pension Fund	16,156,443	17,586,996
Net Pension Liability - Florida Retirement System	1,848,742	5,446,430
Total non-current liabilities	<u>18,997,067</u>	<u>23,711,910</u>
TOTAL LIABILITIES	<u>21,593,629</u>	<u>26,452,087</u>
DEFERRED INFLOWS OF RESOURCES		
Deferred revenue	97,304	153,248
Total Other Postemployment Benefits	97,623	112,858
Defined benefit pension plan - Firefighters' Pension Fund	1,476,873	394,519
Defined benefit pension plan - Florida Retirement System	<u>2,859,039</u>	<u>244,335</u>
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>4,530,839</u>	<u>904,960</u>
NET POSITION		
Net investment in capital assets	43,739,785	42,052,950
Restricted:		
Infrastructure	8,615,722	7,369,505
Impact fees	-	646,301
Fire equipment	1,025,147	923,987
Library	1,110,834	109,822
Tree and landscape mitigation	207,205	237,515
Unrestricted (deficit)	<u>(2,343,780)</u>	<u>(2,132,365)</u>
TOTAL NET POSITION	<u>52,354,913</u>	<u>49,207,715</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION	<u>\$ 78,479,381</u>	<u>\$ 76,564,762</u>

CITY OF SEMINOLE, FLORIDA

STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2021

With Comparative Amounts for the Year Ended September 30, 2020

FUNCTIONS/PROGRAMS	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
GOVERNMENTAL ACTIVITIES				
General government	\$ 1,710,197	\$ 686,512	\$ 193,308	\$ 168,208
Law enforcement	1,894,374	25,842	-	-
Fire	12,935,811	8,374,660	72,282	35,288
Code enforcement	497,455	339,571	-	-
Physical environment	976,618	8,441	13,885	-
Public works	1,031,064	-	51,049	6,000
Library	996,749	68,647	1,258,716	-
Recreation	1,830,748	468,696	-	599,335
TOTAL GOVERNMENTAL ACTIVITIES	21,873,016	9,972,369	1,589,240	808,831

General Revenues

Taxes:

Ad valorem

Franchise fees

Utility taxes

Communication services tax

Half-cent sales tax

Infrastructure tax

Local option gas tax

Other taxes

State revenue sharing

Investment income

Miscellaneous

Total general revenues

Change in net position

Net position - beginning of year

Net position - end of year

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position - Governmental Activities	
2021	2020
\$ (662,169)	\$ (1,178,913)
(1,868,532)	(1,821,862)
(4,453,581)	(5,430,044)
(157,884)	(214,353)
(954,292)	(855,435)
(974,015)	(1,084,783)
330,614	(892,856)
(762,717)	(1,553,014)
<u>(9,502,576)</u>	<u>(13,031,260)</u>

4,106,981	3,771,940
1,562,717	1,564,624
1,441,679	1,424,061
625,268	693,423
1,412,256	1,175,516
2,304,549	1,954,561
232,332	228,349
20,242	18,384
675,689	554,839
19,055	198,381
249,006	122,406
<u>12,649,774</u>	<u>11,706,484</u>
3,147,198	(1,324,776)
49,207,715	50,532,491
<u>\$ 52,354,913</u>	<u>\$ 49,207,715</u>

## CITY OF SEMINOLE, FLORIDA

BALANCE SHEET  
GOVERNMENTAL FUNDS

September 30, 2021

With Comparative Amounts for September 30, 2020

	2021			
	General	Transportation Impact Fee	Grants	Infrastructure Sales Surtax
<b>ASSETS</b>				
Cash, pooled cash, and cash equivalents	\$ 8,462,823	\$ -	\$ 227,155	\$ 8,493,836
Receivables:				
Taxes	4,977	-	-	-
Due from other governments	534,200	-	20,665	336,257
Due from other governmental funds	8,583	-	-	-
Inventories - at cost	72,857	-	-	-
Prepaid items	11,789	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ 9,095,229</b>	<b>\$ -</b>	<b>\$ 247,820</b>	<b>\$ 8,830,093</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ 413,225	\$ 1,716	\$ 123	\$ 168,982
Accrued liabilities	933,441	-	-	45,389
Due to other governmental funds	-	8,583	-	-
<b>TOTAL LIABILITIES</b>	<b>1,346,666</b>	<b>10,299</b>	<b>123</b>	<b>214,371</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred revenue	97,304	-	-	-
<b>FUND BALANCES</b>				
Fund balances				
Nonspendable:				
Inventories	72,857	-	-	-
Prepaid items	11,789	-	-	-
Restricted for:				
Infrastructure	-	-	-	8,615,722
Impact fees	-	-	-	-
Fire equipment - County	-	-	-	-
Library	-	-	-	-
Tree and landscape mitigation	-	-	-	-
Committed for:				
Subsequent year contractual obligations	52,970	-	-	-
Grants fund	-	-	247,697	-
Special events fund	-	-	-	-
Assigned to:				
Capital projects	1,500,000	-	-	-
Unassigned:				
General fund and overall deficit balance in other funds	6,013,643	(10,299)	-	-
<b>TOTAL FUND BALANCES</b>	<b>7,651,259</b>	<b>(10,299)</b>	<b>247,697</b>	<b>8,615,722</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 9,095,229</b>	<b>\$ -</b>	<b>\$ 247,820</b>	<b>\$ 8,830,093</b>

The notes to the financial statements are an integral part of this statement.

			2020
Capital Improvement	Other Governmental Funds	Total Governmental Funds	Total
\$ 3,274,316	\$ 1,404,722	\$ 21,862,852	\$ 19,082,133
-	-	4,977	308,334
1,025,147	-	1,916,269	1,375,662
-	-	8,583	-
-	-	72,857	71,148
-	-	11,789	92,765
<u>\$ 4,299,463</u>	<u>\$ 1,404,722</u>	<u>\$ 23,877,327</u>	<u>\$ 20,930,042</u>
\$ -	\$ 491	\$ 584,537	\$ 719,804
-	-	978,830	1,069,801
-	-	8,583	-
<u>-</u>	<u>491</u>	<u>1,571,950</u>	<u>1,789,605</u>
-	-	97,304	153,248
-	-	72,857	71,148
-	-	11,789	92,765
-	-	8,615,722	7,369,505
-	-	-	646,301
1,025,147	-	1,025,147	923,987
-	1,110,834	1,110,834	109,822
-	207,205	207,205	237,515
19,336	-	72,306	143,153
-	-	247,697	-
-	86,192	86,192	53,667
3,254,980	-	4,754,980	3,075,815
<u>-</u>	<u>-</u>	<u>6,003,344</u>	<u>6,263,511</u>
<u>4,299,463</u>	<u>1,404,231</u>	<u>22,208,073</u>	<u>18,987,189</u>
<u>\$ 4,299,463</u>	<u>\$ 1,404,722</u>	<u>\$ 23,877,327</u>	<u>\$ 20,930,042</u>

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CITY OF SEMINOLE, FLORIDA

RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION  
GOVERNMENTAL FUNDS

September 30, 2021

Fund Balances - total governmental funds	\$ 22,208,073
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Amounts reported for governmental activities in the statement of  
net position are different because:

Capital assets used in governmental activities are not financial  
resources and therefore are not reported in the governmental funds.

Governmental capital assets	\$ 65,349,984	
Less accumulated depreciation	<u>(21,610,199)</u>	43,739,785

Long-term liabilities are not due and payable in the current period and  
therefore are not reported in the governmental funds.

Total Other Postemployment Benefits (OPEB) liability	(678,342)	
Compensated absences	(1,346,735)	
Net Pension Liability - Fire Pension	(16,156,443)	
Net Pension Liability - Florida Retirement System	<u>(1,848,742)</u>	(20,030,262)

Deferred inflows and outflows of resources related to total OPEB  
liability are not reported in the governmental funds but will be  
recognized in OPEB expense on a long-term basis and are therefore  
reported in the statement of net position.

Deferred inflows of resources related to total OPEB liability	(97,623)	
Deferred outflows of resources related to total OPEB liability	<u>203,340</u>	105,717

Deferred inflows and outflows of resources related to pensions are  
not reported in the governmental funds but will be recognized in  
pension expense on a long-term basis and are therefore reported in  
the statement of net position.

Deferred inflows of resources related to pensions - Fire Pension	(1,476,873)	
Deferred inflows of resources related to pensions - Fla. Ret. System	(2,859,039)	
Deferred outflows of resources related to pensions - Fire Pension	9,649,715	
Deferred outflows of resources related to pensions - Fla. Ret. System	<u>1,017,797</u>	<u>6,331,600</u>

Net position of governmental activities.	<u><u>\$ 52,354,913</u></u>
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The notes to the financial statements are an integral part of this statement.



## CITY OF SEMINOLE, FLORIDA

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS

For the Year Ended September 30, 2021

With Comparative Amounts for the Year Ended September 30, 2020

	2021			
	General	Transportation Impact Fee	Grants	Infrastructure Sales Surtax
REVENUES				
Taxes	\$ 7,736,645	\$ -	\$ -	\$ 2,304,549
Licenses and permits	481,542	-	-	-
Intergovernmental revenue	2,975,188	-	735,798	138,292
Charges for services	8,954,531	-	-	-
Fines and forfeitures	36,260	-	-	-
Miscellaneous revenue	272,224	803	6,000	8,370
TOTAL REVENUES	20,456,390	803	741,798	2,451,211
EXPENDITURES				
Current				
General government	1,537,756	70	87,274	364
Public safety	12,798,277	-	-	-
Physical environment	741,596	-	6,505	-
Public works	865,009	-	542	-
Culture and recreation	2,283,341	-	4,267	-
Capital Outlay	338,933	657,333	502,077	1,204,630
TOTAL EXPENDITURES	18,564,912	657,403	600,665	1,204,994
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	1,891,478	(656,600)	141,133	1,246,217
OTHER FINANCING SOURCES (USES)				
Proceeds from sale of capital assets	51,162	-	-	-
Transfers in	-	-	-	-
Transfers out	(2,087,536)	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	(2,036,374)	-	-	-
NET CHANGE IN FUND BALANCES	(144,896)	(656,600)	141,133	1,246,217
FUND BALANCES - BEGINNING OF YEAR	7,796,155	646,301	106,564	7,369,505
FUND BALANCES - END OF YEAR	\$ 7,651,259	\$ (10,299)	\$ 247,697	\$ 8,615,722

The notes to the financial statements are an integral part of this statement.

			2020
Capital Improvement	Other Governmental Funds	Total Governmental Funds	Total
\$ -	\$ -	\$ 10,041,194	\$ 9,408,609
-	-	481,542	510,573
13,759	-	3,863,037	2,380,782
285,440	-	9,239,971	8,653,885
-	-	36,260	29,502
-	1,070,813	1,358,210	457,094
299,199	1,070,813	25,020,214	21,440,445
4,993	-	1,630,457	1,478,299
-	-	12,798,277	12,070,483
7,137	-	755,238	660,265
9,456	-	875,007	874,404
24,817	67,586	2,380,011	2,348,798
708,529	-	3,411,502	2,340,442
754,932	67,586	21,850,492	19,772,691
(455,733)	1,003,227	3,169,722	1,667,754
-	-	51,162	22,950
2,087,536	-	2,087,536	1,583,945
-	-	(2,087,536)	(1,583,945)
2,087,536	-	51,162	22,950
1,631,803	1,003,227	3,220,884	1,690,704
2,667,660	401,004	18,987,189	17,296,485
\$ 4,299,463	\$ 1,404,231	\$ 22,208,073	\$ 18,987,189

CITY OF SEMINOLE, FLORIDA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN  
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2021

Net change in fund balances - total governmental funds \$ 3,220,884

Amounts reported for governmental activities in the statement of  
activities are different because:

Governmental funds report capital outlays as expenditures.

However, in the statement of activities, the cost of those assets  
is depreciated over their estimated useful lives.

Expenditures for capital assets	\$ 3,411,502	
Less current year depreciation	<u>(1,638,961)</u>	1,772,541

In the statement of activities, a gain or loss is reported on the disposal of capital assets  
based on the sale price less the remaining un-depreciated cost, whereas in the  
governmental funds the proceeds from the sale of capital assets increase financial  
resources. The remaining un-depreciated cost of assets disposed of results in a  
decrease in net position.

Un-depreciated cost of capital assets sold as surplus or disposed of	(85,706)
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Some expenses reported in the statement of activities do not  
require the use of current financial resources and therefore are  
not reported as expenditures in governmental funds.

Current year cost - Other Postemployment Benefits	(68,919)	
Change in compensated absences	(233,669)	
Pension expense - Fire Pension	(1,799,563)	
Pension expense - Florida Retirement System	<u>341,630</u>	<u>(1,760,521)</u>

Change in net position of governmental activities.	<u>\$ 3,147,198</u>
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The notes to the financial statements are an integral part of this statement.

CITY OF SEMINOLE, FLORIDA

STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUND

September 30, 2021

With Comparative Amounts for September 30, 2020

		Firefighters' Pension Trust Fund	
		2021	2020
ASSETS			
Investments			
U.S. government securities	\$ 4,535,327	\$ 4,186,694	
Equity investments	29,548,233	24,056,205	
Asset backed securities	1,873,535	1,559,079	
Corporate bonds	3,358,616	2,538,647	
Real estate investment trusts	80,124	32,116	
Limited partnership interest - real estate investment fund	4,382,089	4,699,580	
Temporary investment funds	1,084,646	909,958	
Total investments	44,862,570	37,982,279	
Receivables			
Accrued interest	54,828	47,025	
Contributions	899,752	792,499	
State of Florida	-	248,136	
Brokerage transactions	163,899	85,318	
Total receivables	1,118,479	1,172,978	
Prepaid benefits		253,628	253,633
TOTAL ASSETS	46,234,677	39,408,890	
LIABILITIES			
Accounts payable	12,322	-	
Accounts payable - brokerage transactions	154,608	13,819	
TOTAL LIABILITIES	166,930	13,819	
NET POSITION			
Net Position Restricted for Pension	\$ 46,067,747	\$ 39,395,071	

The notes to the financial statements are an integral part of this statement.

CITY OF SEMINOLE, FLORIDA

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUND

For the Year Ended September 30, 2021

With Comparative Amounts for the Year Ended September 30, 2020

	Firefighters' Pension Trust Fund	
	2021	2020
ADDITIONS		
Contributions:		
Employer	\$ 1,621,027	\$ 1,271,019
Employee	602,076	570,477
State	292,025	248,136
Total contributions	2,515,128	2,089,632
Investment earnings:		
Net increase (decrease) in fair value of investments	7,086,459	1,655,691
Interest and dividends	678,648	654,284
Income from real estate investment fund	173,099	204,999
Miscellaneous	1,240	2,278
Total investment earnings	7,939,446	2,517,252
Less investment expense	282,264	261,686
Net investment earnings (loss)	7,657,182	2,255,566
TOTAL ADDITIONS	10,172,310	4,345,198
DEDUCTIONS		
Benefits	3,417,273	3,505,288
Administrative expenses	82,361	86,214
TOTAL DEDUCTIONS	3,499,634	3,591,502
CHANGE IN NET POSITION	6,672,676	753,696
NET POSITION - BEGINNING OF YEAR	39,395,071	38,641,375
NET POSITION - END OF YEAR	\$ 46,067,747	\$ 39,395,071

The notes to the financial statements are an integral part of this statement.

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Seminole (the City) maintains its accounting records in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

The City is a political subdivision of the State of Florida, located in Pinellas County in the southwest portion of the State. The City incorporated on January 4, 1972 under the provisions of the Laws of Florida, Chapter 165.04 under a mayor-council structure. On September 8, 1994, the Charter was amended to provide for the appointment of a City Manager, among other items. The City is approximately 5.3 square miles in area. The City provides its citizens with a full complement of municipal services. These services include public safety (police and fire), construction and maintenance of streets and sidewalks, stormwater management, recreation, public improvements, planning and zoning and general administrative services.

**1. Defining the Financial Reporting Entity:** The City follows the principals of Section 2100, "Defining the Reporting Entity" of GASB "Codification of Governmental Accounting and Financial Reporting Standards", which establish standards for defining and reporting on the "Financial Entity". The financial reporting entity includes the primary government, organizations for which the primary government is financially accountable and other organizations for which, if excluded, would cause the reporting entity's financial statements to be misleading or incomplete. Financial accountability is defined as the appointment of a voting majority to an organization's board and either the ability to impose its will on that organization, the possibility that the organization will impose or provide a financial burden or benefit to the primary government, or management of the primary government has operational responsibility for the component unit and manages the component unit in essentially the same manner in which it manages its own programs or departments. The City has no such applicable organizations that meet these requirements; therefore, the accompanying financial statements include only information relative to the primary government.

**2. Governmental Accounting Standards Board Statements**

The City presents its annual comprehensive financial report in accordance with the provisions of GASB Statement Number 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments". This standard establishes the financial reporting requirements for state and local governments. The Statement establishes specific standards for the basic financial statements, management's discussion and analysis (MD&A), and certain required supplementary information.

As part of reporting pursuant to GASB Statement #34, there is a requirement that infrastructure; that is roads, sidewalks, curbing, and drainage improvements, etc. be accounted for in the annual comprehensive financial report. All major general infrastructure assets that were acquired or significantly reconstructed, or that received significant improvements, in fiscal years ending after June 30, 1980, are required to be retroactively reported. All newly acquired or improved infrastructure assets must be reported in accordance with GASB Statement #34. The City has included infrastructure assets acquired prior to June 30, 1980 that continue to be in use.

The basic financial statements include both government-wide and fund financial statements. The government-wide statements are presented using a full accrual, economic resource basis, which incorporates long-term assets and receivables and long-term liabilities. Governmental activities include the General Fund, Special Revenue Funds, and the Capital Improvement Fund. The City's Fiduciary Fund is not included in the government-wide statements since by definition these assets are being held for the benefit of a third-party and cannot be used to address activities or obligations of the government.

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

The government-wide Statement of Activities reports the gross and net cost for the various functional categories of the City that are otherwise supported by general government revenues. The expenses for each functional category are reduced by program revenues to ascertain the net costs for that function. Program revenues are defined as charges for services, operating grants, and capital grants that specifically relate to a specific program function. Charges for services include revenues arising from charges to customers or applicants who purchase, use, or directly benefit from the goods, services, or privileges provided. Operating grants and capital grants consist of revenues received from other governments, organizations, or individuals that are specifically attributable to a program and are restricted for either operating expenditures/expenses or capital expenditures/expenses associated with a specific program.

The City's annual comprehensive financial report is presented in accordance with the provisions of Statement Number 44, "Economic Condition Reporting: The Statistical Section," which improves the understandability and usefulness of the information that local governments present as supplementary information in the statistical section. Furthermore, this standard incorporates the government-wide, accrual-based information established by Statement Number 34.

**3. Measurement Focus:** The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund statements are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. The measurement focus is the determination of financial position and sources and uses of resources, rather than net income determination.

The fiduciary fund statements are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Operating statements of these funds present increases (e.g. additions) and decreases (e.g. deductions) in net position.

**4. Fund Accounting:** The City organizes its accounting system on the basis of funds, each of which is considered a separate accounting entity with a self-balancing set of accounts. The various funds are grouped in the financial statements as follows:

Governmental Fund Types:

General Fund: This fund type is used to account for all financial resources, except those required by law or administrative action to be accounted for in another fund. The general fund is always reported as a major fund.

Special Revenue Funds: This fund type is used to account for the proceeds of specific revenue sources that are restricted by law or administrative action to expenditure for specific purposes.

Transportation Impact Fee Fund – This fund accounts for the proceeds of transportation impact fees that are restricted for capital outlays associated with roads and streets. The City elected to have this fund reported as a major fund in the governmental fund financial statements.

Grants Fund – This fund accounts for the proceeds of grants that have restrictions placed on their use. The City elected to have this fund reported as a major fund in the governmental fund financial statements.

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Infrastructure Sales Surtax Fund – This fund accounts for the proceeds of the infrastructure sales surtax which is restricted for fixed capital outlays associated with the construction, reconstruction, or improvement of public facilities that have a life expectancy in excess of five years or vehicles that have a life expectancy of at least five years. This fund is reported as a major fund in the governmental fund financial statements.

Special Events Fund – This fund accounts for the proceeds and expenditure of funds associated with various special events sponsored by the City. This fund is reported as a non-major fund in the governmental fund statements.

Library Fund – This fund accounts for the proceeds of donations that have been restricted by the donor for the library. This fund is reported as a non-major fund in the governmental fund statements.

Tree and Landscape Mitigation Fund - This fund accounts for the proceeds of tree mitigation fees that are restricted for capital outlays associated with the planting of trees and replacement of landscaping. This fund is reported as a non-major fund in the governmental fund statements.

Capital Improvement Fund: This fund type includes the Capital Improvement Fund which accounts for financial resources earmarked or segregated for the acquisition, construction and replacement of capital assets. This fund is reported as a major fund in the governmental fund financial statements.

Fiduciary Fund Types:

Trust Funds: This fund type accounts for the activities of the pension funds, which accumulate resources for pension benefit payments to qualified employees.

**5. Basis of Accounting:** Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements.

The government-wide financial statements and the fiduciary fund financial statement are presented on an accrual basis of accounting. The governmental funds in the fund financial statements are presented on the modified accrual basis of accounting.

Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available (susceptible to accrual). Revenues are generally considered available when they are received in cash (unless legally restricted to some future period) or when earned and expected to be collected soon enough after year-end to pay liabilities of the current period. For this purpose, revenues are considered to be available if they are collected within 60 days of year-end. Revenues that are susceptible to accrual include franchise fees, sales tax, local option gas tax, interest revenue, state revenue sharing entitlements, and intergovernmental grants. Expenditures are recorded at the time the related fund liabilities are incurred.

Under the accrual basis of accounting, revenues are recognized in the period when earned and expenses are recognized in the period when incurred.



**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**6. Budgets and Budgetary Accounting:** The City follows these procedures in establishing the budgetary data reflected in the financial statements.

- a. On or before June 1 of each year, the department heads submit requests for appropriations to the City Manager so that a budget may be prepared. The budget is prepared by fund, function and activity (departments), and includes information for the prior fiscal year, current year estimates, and requested appropriations for the next fiscal year.
- b. The City Manager presents the proposed budget to the City Council by July 1. The budget contains proposed expenditures and the means to finance them, including a proposed property tax millage. Any changes in the proposed budget are made at the direction of the City Council.
- c. Public hearings are conducted to obtain taxpayer comments on the proposed budget and property tax millage rate.
- d. The budget and property tax millage is approved by the City Council in September.
- e. An annual budget is adopted for all funds on a basis consistent with generally accepted accounting principles. Budgetary comparison schedules, as required, are presented for the General Fund and all major fund special revenue funds.
- f. Expenditures may not exceed legal appropriations at the department level. The City Manager is authorized to transfer budget amounts within departments; however, any revision that alters the total expenditures of any department must be approved by the City Council. Appropriations lapse at year-end. All budget amounts presented in the accompanying financial statements have been adjusted for revisions as approved by the City Council during the year. General Fund appropriations were increased \$1,900,281 as a result of these approved revisions.
- g. For the year ended September 30, 2021, within the General Fund, expenditures exceeded appropriations in the finance department by \$7,178 and transfers to other funds exceeded the amount budgeted by \$739,707. Overall, General Fund expenditures and transfers were less than the total appropriation amount.

**7. Property Taxes:** Under Florida Law, the assessment of all properties and the collection of all City property taxes are consolidated in the offices of the Pinellas County Property Appraiser and Pinellas County Tax Collector. The laws of the State regulating tax assessments are also designed to assure a consistent property valuation method statewide. Florida Statutes permit municipalities to levy property taxes at a rate up to 10 mills. The millage rate in effect for the fiscal year ended September 30, 2021 was 2.4793, which has been the millage rate since 2008.

The tax levy of the City is established by the City Council prior to October 1 of each year. The Pinellas County Property Appraiser incorporates the City millage into the total tax levy, which includes the tax requirements of the county, municipalities, independent districts, and the Pinellas County School Board.

All property is reassessed according to its fair market value on January 1 of each year. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the roll meets all of the appropriate requirements of the Florida Statutes.

All taxes are due and payable on November 1 of each year or as soon thereafter as the assessment roll is certified and delivered to the Pinellas County Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The taxes paid in March are without discount.

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Delinquent taxes on real property bear interest at 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on property. Tax certificates bear interest at 18% per year or at any lower rate bid by the buyer. The certificate holder may make application for a tax deed on any unredeemed tax certificates after a period of two years.

Delinquent taxes on personal property bear interest at 18% per year until the tax is satisfied either by seizure and sale of the property or by the five-year statute of limitations.

Because of the Pinellas County Tax Collector's efficient system for selling tax certificates and remitting the proceeds to the City, any delinquent or uncollected property taxes at year-end are immaterial. The City's tax calendar is as follows:

Valuation Date:	January 1
Levy Date:	November 1
Due Date:	March 31, succeeding year
Lien Date:	April 1, succeeding year

**8. Assets, Liabilities, and Fund Equity:**

Cash, Pooled Cash, and Cash Equivalents and Investments: The City utilizes a consolidated cash pool to account for cash and cash equivalents of all City funds. The consolidated cash pool concept allows each participating fund to benefit from the economies of scale and improved yield that are inherent to a larger pool. Formal accounting records detail the individual equities of the participating funds.

The City considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. The majority of the City's pooled investments have the general characteristics of demand deposits, in that additional funds may be deposited at any time and funds may be withdrawn at any time without prior notice or penalty. Therefore, all of the pooled investments regardless of their maturities are considered cash equivalents.

Investments, which are currently reported only in the fiduciary fund, are reported at fair value. Investments in common stocks and bonds traded on a national securities exchange are valued at the last reported sales price on the last business day of the year. Investments in mutual fund type securities are valued at the net asset value of the fund based on the underlying assets held in the fund. The fair value of an investment is the amount at which an investment could be exchanged in a current sale between a willing buyer and a willing seller, other than in a forced or liquidation sale.

Receivables: No allowance for doubtful accounts has been recorded as of September 30, 2021 and 2020 as management considers all accounts collectible.

Inventories: Inventories are valued at average cost. Inventories in the governmental funds are accounted for by the consumption method, wherein inventories are charged as expenditures when used.

Prepaid Items: Payments made to vendors for services that will benefit periods beyond September 30, 2021 are recorded as prepaid items and are accounted for based on the consumption method of accounting.

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Capital Assets: Capital assets acquired or constructed in excess of \$5,000 are capitalized at historical cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value as of the date received. Additions, improvements, and other capital outlays that extend the useful life of an asset are capitalized. Other costs incurred for repair and maintenance are expensed as incurred. Depreciation is provided using the straight-line method. The estimated useful lives of the various classes of depreciable assets are as follows:

Buildings	50 years
Improvements other than buildings	10-30 years
Equipment	3-15 years
Infrastructure	15-50 years

Interest cost is not capitalized on assets in the governmental funds.

Compensated Absences: Employees earn vacation and sick leave beginning with their first pay period.

Vacation Leave: Annual vacation accrues according to the number of regularly scheduled hours an employee works and the employee's length of service. The vacation accrual for part-time employees is calculated based on the employee's estimated full-time equivalent. Non-union represented employees may accrue vacation time up to a maximum of two times their annual accrual. International Association of Fire Fighters union represented employees receive their prior year vacation accrual on January 1<sup>st</sup> of the succeeding calendar year. If vacation time is not used in the subsequent year, it is forfeited, unless a specific waiver is obtained from the City Manager. At termination, the employees, other than those dismissed for misconduct, are paid for any accumulated vacation leave that has been earned at that time.

Sick Leave: It is the City's policy that full-time (forty hour per week) employees earn eight (8) hours of sick leave for each full month of employment, full-time (fifty-six hour per week) employees earn twelve (12) hours of sick leave for each full month of employment, and part-time employees earn pro-rated sick leave based upon the employee's estimated full-time equivalent. Sick leave may be accumulated up to a maximum of nine hundred-sixty hours for all forty hour-per-week employees, one thousand eight hundred seventy-two hours for all fifty-six hour-per-week employees, and three hundred hours for all part-time employees. Upon separation, depending upon employee age and longevity of employment, non-union employees in good standing may receive between 10% to 30% of accumulated sick leave. Firefighter union member employees who have completed 10 years of service with the City and are in good standing are entitled to receive a payment of 2% of their accumulated sick leave for every year of service.

All compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Deferred Inflows of Resources: In the governmental funds and government-wide statements, the amount of business registration fees collected in advance of the October 1 due date is recorded as a deferred inflow of resources and will be recognized as revenue in the fiscal year the fees are due.

Deferred Inflows of Resources and Deferred Outflows of Resources Related to Other Postemployment Benefits (OPEB): Deferred inflows of resources and deferred outflows of resources related to OPEB that are derived from changes in assumptions are amortized to OPEB expense over a closed nine year period. Contributions to the OPEB plan from the employer subsequent to the measurement date of the total OPEB liability and before the end of the reporting period are reported as a deferred outflow of resources related to OPEB.

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Deferred Inflows of Resources and Deferred Outflows of Resources Related to Pensions: Deferred inflows of resources and deferred outflows of resources related to pension plans that are derived from the difference between projected and actual earnings on the respective plan investments are amortized to pension expense over a closed five year period. Deferred inflows of resources and deferred outflows of resources related to pensions that are derived from changes in assumptions or differences between expected and actual experience with regard to economic or demographic factors (difference between expected and actual experience) in the measurement of the respective pension plan's total pension liability are amortized to pension expense over a closed period of six years for the Firefighters' Pension Fund and a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the Florida Retirement System (active and inactive employees) determined as of the beginning of the measurement period. Contributions to the pension plans from the employer subsequent to the measurement date of the net pension liability and before the end of the reporting period are reported as a deferred outflow of resources related to pensions. This contribution is included as an increase in the respective pension plan fiduciary net position in the subsequent fiscal year.

Total Other Postemployment Benefits (OPEB) Liability: The City provides post retirement health insurance benefits to eligible retired employees. The City adopted GASB Statement Number 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* for the fiscal year ended September 30, 2018. As a result of the implementation of GASB 75, the City reported a restatement for the change in accounting principle as of October 1, 2017. The difference between the Net OPEB liability as of September 30, 2017 and the GASB 75 Unfunded Actuarial Accrued Liability (reported as the Total OPEB liability in the Statement of Net Position) as of the measurement date of September 30, 2017 was reported as a restatement of net position as of October 1, 2017.

Net Pension Liability: The City adopted GASB Statement Number 68, *Accounting and Financial Reporting for Pensions* and GASB Statement Number 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement Number 27* for fiscal year ended September 30, 2015.

Net Position: The government-wide financial statements utilize a net position presentation. Net position is presented in three components – invested in capital assets (net of related debt), restricted, and unrestricted.

- Net Investment in Capital Assets – This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any debt attributable to the acquisition, construction, or improvement of those assets. This component does not include the portion of debt attributable to the unspent proceeds.
- Restricted – This component consists of amounts that have constraints placed on them either externally by third-parties (creditors, grantors, and contributors) or by law through constitutional provisions of enabling legislation. The City would typically use restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use of these funds. The government-wide statement of net position reports \$10,958,908 of restricted net position, of which tree and landscape mitigation fees totaling \$207,205 are restricted by enabling legislation while all other restricted net positions are restricted by grantors, contributors or state law.
- Unrestricted – This component consists of net position that does not meet the definition of “net investment in capital assets” and “restricted”. Designations of net position made by the City's management are included in this component because these types of constraints are internal and management can remove or modify them.

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Fund Balance Classification: The City reports fund balances in accordance with the provisions of GASB Statement Number 54 – “Fund Balance Reporting and Governmental Fund Type Definitions”. GASB Statement Number 54 provides that governmental fund financial statements will present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- **Nonspendable:** This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. The City has classified Inventories and Prepaid Items as being Nonspendable as these items are not expected to be converted to cash or are not expected to be converted to cash within the next current year.
- **Restricted:** This classification includes amounts for which constraints have been placed on the use of the resources through either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- **Committed:** This classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action by the City Council through the approval of an ordinance. These amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action, which is the approval of an ordinance that was employed when the funds were initially committed. This classification also includes contractual obligations (encumbrances) to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- **Assigned:** This classification includes amounts that are constrained by the City’s intent to be used for a specific purpose but are neither restricted nor committed. The intent is expressed through the City Council by the inclusion of the constrained amounts in the City’s subsequent year budget. This classification also includes the remaining positive fund balance for all governmental funds except for the General Fund. The City has assigned funds in the General Fund and the Capital Improvement Fund for capital projects and capital replacement or repairs.
- **Unassigned:** This classification includes the residual fund balance for the General Fund. The Unassigned classification would also include negative residual fund balances of any other governmental fund that cannot be eliminated by the offsetting of Assigned fund balance amounts.

The City would typically use Restricted fund balances first, followed by Committed resources and then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned resources first and to defer the use of these other classified funds.

**9. Interfund Transactions:** Interfund transactions are either reflected as loans, services provided, reimbursements or transfers. Loans are reported as receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures / expenses and are not eliminated in the consolidation of the government-wide financial statements. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other inter-fund transactions are treated as transfers and are netted as part of the reconciliation of the government-wide presentation.

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**10. Estimates:** The preparation of financial statements in conformity with generally accepted accounting principles require management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**11. Comparative data / reclassifications:** The financial statements include summarized prior year comparative information that does not include sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the financial statements for the year ended September 30, 2020, from which such summarized information was derived.

**NOTE B - CASH, POOLED CASH, CASH EQUIVALENTS, AND INVESTMENTS**

**Deposits**

Florida Statutes require depositories of public funds to provide collateral each month at least equal to 50 percent of the average daily balance of all public deposits in excess of deposit insurance. The City's deposits are covered by the Florida Security for Public Deposits Act, Chapter 280. All of the City's pooled cash funds are deposited in qualified public depositories, and are considered insured. The carrying amounts of the City's deposits at year-end were \$6,112,900.

**Cash Equivalent Investments**

The City's investment policy is to maintain funds in investments that yield the highest possible efficiency and return within the limitations established by the Florida Statutes. Florida Statute 218.415(17) authorizes the City to invest in the Local Government Surplus Funds Trust Fund; SEC registered money market funds with the highest credit quality rating, interest-bearing time deposits or saving accounts in qualified public depositories, direct obligations of the United States Treasury, and federal agencies and their instrumentalities. The City adheres to the State of Florida authorized investment policy.

The Local Government Surplus Funds Trust Fund (Florida Prime) is an investment pool administered by the Florida State Board of Administration which is a three-member board that is made up of the State elected officials of Governor, Chief Financial Officer and Attorney General. This Board is empowered by Florida law to invest funds at the request of local governments. The Florida Prime is treated as a "2a-7 like" pool in accordance with GASB Statement Number 31 and Number 59 and is valued using the pooled share price (amortized cost), which approximates fair value. The Florida Prime funds may be withdrawn upon demand. Investment income is recognized as earned and is allocated to participants of the Fund based on their equity participation. The amount on deposit in the Florida Prime as of September 30, 2021 was \$4,727,909.

The Florida Municipal Investment Trust (Trust) is an investment pool administered by the Florida League of Cities, Inc. It is an inter-local governmental entity created under the laws of the State of Florida. The Trust is an authorized investment under section 163.01 of the Florida Statutes. The City has invested in the Trust 0-2 Year High Quality Bond Fund. The amount on deposit with the Florida Municipal Investment Trust at September 30, 2021 was \$647,129.

The Florida Surplus Asset Fund Trust (Florida Safe Investment Pool) is a common law trust organized in 2007 under the laws of the State of Florida. An elected five member Board of Trustees oversees all actions and decides on general policies. The trust is administered by Florida Management and Administrative Services, LLC, the operations manager is PMA Financial Network, Inc. and the investment advisor is Prudent Man Advisors, Inc., an affiliate of PMA Financial Network, Inc. The trust includes a liquid money

**NOTE B - CASH, POOLED CASH, CASH EQUIVALENTS, AND INVESTMENTS (continued)**

market-like investment called the “FL SAFE Fund” and one or more Term Series portfolios that have a fixed duration. Participants in the trust may invest in the FL SAFE Fund or any of the Term Series Portfolios. The Term Series Portfolios may consist of certificates of deposit, obligations of the U. S. government or its agencies or other investments allowed under Florida statutes. The FL SAFE Fund is accounted for as a Stable Net Position Value investment pool. The total amount on deposit with the Florida Surplus Asset Fund Trust at September 30, 2021 was \$4,411,088, all of which was invested in the FL SAFE Fund and Fixed Income Investment Program Portfolios.

The Florida Cooperative Liquid Assets Securities System (FLCLASS) is an independent local government investment pool under the direction of a Board of Trustees comprised of eligible participants of the FLCLASS program. FLCLASS may only invest in a manner that is permitted pursuant to the laws of the state of Florida and Florida’s Investment of Local Government Surplus Funds Act, Florida Statutes, Chapter 218.415. The amount on deposit with the Florida Cooperative Liquid Assets Securities System at September 30, 2021 was \$5,962,776.

GASB Statement Number 53 – “Accounting and Financial Reporting for Derivative Instruments” was effective for fiscal year 2011. The City does not invest in derivative type instruments.

Fair Value of Investments – The City categorizes its fair value of investments within the fair value hierarchy established by generally accepted accounting principles pursuant to GASB Statement No. 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets. Level 2 inputs are significant other observable inputs such as quoted prices for similar assets in active markets; quoted prices for identical assets in non-active markets; inputs other than quoted prices that are observable for the asset such as interest rates and yield curves, and other market corroborated inputs. Level 3 inputs are significant unobservable inputs based on using the best information available under the circumstances.

Interest Rate Risk – In compliance with the City’s investment policy, as of September 30, 2021, the City minimized the interest rate risk, related to the decline in market value of securities due to rising interest rates, by limiting the investment of operating funds to government investment pools so that securities are immediately available to meet cash requirements for ongoing operations without risk of market decline.

Credit Risk – In compliance with the City’s Investment Policy, as of September 30, 2021, the City minimized credit risk losses due to default of a security issuer or backer, by limiting investments to government investment pools.

A summary of cash, pooled cash, and cash equivalent type investments as reported in the accompanying Statement of Net Position as of September 30, 2021, is summarized in the following table:

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## CITY OF SEMINOLE, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE B - CASH, POOLED CASH, CASH EQUIVALENTS, AND INVESTMENTS (continued)**

	Carrying Amount	Fair Value Measurement	Overall Credit Rating
Petty Cash	\$ 1,050	N/A	N/A
Deposits	6,112,900	N/A	N/A
Florida State Board of Administration Local Government Pooled Investment Fund – Florida Prime	4,727,909	Net Asset value	AAAm (S&P)
Florida Municipal Investment Trust 0-2 Year High Quality Bond Fund	647,129	Level 2 inputs	AAA/V1(Fitch)
Florida Surplus Asset Fund Trust Term Series, Fixed Income Investments	4,411,088	Level 2 inputs	Non-rated
Florida Cooperative Liquid Assets Securities System Pooled Investment Fund	5,962,776	Level 2 inputs	AAAm (S&P)
Total Cash, Pooled Cash, and Cash Equivalents	<u>\$ 21,862,852</u>		

**Pension Plan Assets**

The City reports one pension fund in the accompanying financial statements: the Firefighters' Pension Fund. The Firefighters' Pension Fund has its own investment policy and related investment restrictions. The Firefighters' Pension Fund is a defined benefit plan. All investments at year-end were in compliance with the Firefighters' Pension Fund investment policies.

**Firefighters' Pension Fund****Deposits**

The Firefighters' Pension Fund (the Fund) Board of Trustees has appointed First State Trust Company as custodian of the Fund's investments. The Fund assets have been invested with Morgan Stanley and UBS Trumbull Property Fund. Morgan Stanley holds temporarily un-invested cash funds primarily in Morgan Stanley Bank Money Market accounts. First State Trust Company holds cash funds in a Northern Institutional Government Select account.

**Investments**

The Board of Trustees of the Firefighters' Pension Fund are authorized to invest in time, savings and money market accounts of an institution insured by the Federal Deposit Insurance Corporation; obligations of the U. S. Government or an agency or instrumentality of the U. S. Government, domestic and international equity securities such that not more than 5% of the Plan's assets shall be invested in the common stock of any one issuing company and no more than 10% of the Plan's assets shall be invested in foreign securities; domestic fixed income investments rated in one of the three highest classifications by a major rating service, and real estate such that no more than 10% of the Plan's assets may be invested in real estate with a limit of \$3,000,000 at the time of the initial investment. If commercial paper is acquired it must be only of the highest quality (A-1 or P-1). The Fund's targeted investment portfolio mix is as follows: large capitalization value stocks – 27.5%; large capitalization growth stocks – 27.5%; international stocks – 10%, fixed income securities – 25% and real estate – 10%.

The Firefighters' Pension Fund held the following investments as of September 30, 2021:



## CITY OF SEMINOLE, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE B - CASH, POOLED CASH, CASH EQUIVALENTS, AND INVESTMENTS (continued)**

Investment Type	Fair Value	Fair Value Measurement	Overall Credit Rating	Average Effective Duration (Years)
Temporary investments funds:				
Cash and Money Market Balance	\$ 1,084,646	N/A	N/A	N/A
U. S. Government and Government Sponsored Entity Bonds	4,535,327	Level 1 inputs	AAA	6
Asset backed securities:				
Non-rated – Fed. Home Loan Mtg. Corp. and Fed. National Mortgage Association	1,873,535	Level 3 inputs	N/A	23
Equity investments	29,548,233	Level 1 inputs	N/A	N/A
Corporate bonds	3,358,616	Level 2 inputs	N/A	4
Real Estate Investment Trusts	80,124	Level 2 inputs	N/A	N/A
Limited partnership interest - real estate investment fund (UBS Trumbull Property Fund)	4,382,089	Level 3 inputs	N/A	N/A
Total Investments	<u>\$44,862,570</u>			

**Credit Risk** – Consistent with state law the Plan’s investment guidelines limit its fixed income securities to a quality rating of “A” or equivalent as rated by one or more recognized bond rating services at the time of purchase. Fixed income investments which are downgraded to a “BAA” or equivalent rating must be liquidated within a reasonable period of time not to exceed twelve months. Fixed income investments that are downgraded below a “BAA” rating are to be liquidated immediately.

**Interest Rate Risk** – Through its investment policies, the Plan manages its exposure to fair value losses arising from increasing interest rates.

**NOTE C - CAPITAL ASSETS**

Capital asset activity for the fiscal year ending September 30, 2021 was as follows:

	Balance 10/1/20	Additions / Transfers In	Deletions / Transfers Out	Balance 9/30/21
<b>Governmental Activities:</b>				
Non-Depreciable assets				
Land, improvements and land rights	\$ 7,041,882	\$ -	\$ -	\$ 7,041,882
Land improvements - roadway base	4,971,447	-	-	4,971,447
Total land and improvements	<u>12,013,329</u>	<u>-</u>	<u>-</u>	<u>12,013,329</u>
Construction and projects in progress	2,994,226	2,235,344	4,127,542	1,102,028
Depreciable assets				
Buildings	26,159,107	50,987	-	26,210,094
Improvements other than buildings	4,805,114	2,456,274	-	7,261,388
Equipment	8,037,785	2,229,926	557,382	9,710,329
Infrastructure	8,486,302	566,514	-	9,052,816
Total at historical cost	<u>62,495,863</u>	<u>7,539,045</u>	<u>4,684,924</u>	<u>65,349,984</u>

## CITY OF SEMINOLE, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE C - CAPITAL ASSETS** (continued)

	Balance 10/1/20	Additions / Transfers In	Deletions / Transfers Out	Balance 9/30/21
Less accumulated depreciation for:				
Buildings	\$ 8,296,094	\$ 638,309	\$ -	\$ 8,934,403
Improvements other than buildings	2,677,774	262,533	-	2,940,307
Equipment	4,642,146	501,071	471,675	4,671,542
Infrastructure	4,826,899	237,048	-	5,063,947
Total accumulated depreciation	20,442,913	1,638,961	471,675	21,610,199
Capital assets, net	\$ 42,052,950	\$ 5,900,084	\$ 4,213,249	\$ 43,739,785

The City has determined that the cost of land improvements – roadway base represents an inexhaustible asset and therefore these costs are not being depreciated. The cost of land improvement – roadway base includes site preparation, excavating, fill dirt, and compaction.

Depreciation was charged to the governmental activities as follows:

General government	\$ 166,453
Fire	492,535
Code enforcement	12,026
Physical environment	237,048
Public works	200,486
Library	7,604
Recreation	522,809
	<u>\$ 1,638,961</u>

In accordance with GASB Statement Number 51 –“Accounting and Financial Reporting for Intangible Assets”, the City includes computer software purchases as a capital asset in the category “Equipment” and property easements are included within the category “Land , improvements, and land rights”.

**NOTE D - LONG-TERM DEBT**

Long-term debt activity for the fiscal year ending September 30, 2021 was as follows:

	Balance 10/1/20	Additions	Reductions	Balance 9/30/21	Amounts Due Within One Year
<b>Governmental Activities:</b>					
Compensated absences	\$ 1,113,066	\$ 238,870	\$ 5,201	\$1,346,735	\$1,033,195
Totals	<u>\$ 1,113,066</u>	<u>\$ 238,870</u>	<u>\$ 5,201</u>	<u>\$1,346,735</u>	<u>\$1,033,195</u>

The compensated absences liability will be liquidated by the general fund.

Long-term debt for the governmental activities is comprised of the following at September 30, 2021:

<u>Compensated absences</u> , consisting of the vested portion of accumulated vacation and sick pay benefits due employees.	<u>\$ 1,346,735</u>
Total long-term debt	<u>\$ 1,346,735</u>

SEPTEMBER 30, 2021

**NOTE E - RETIREMENT PLANS**

The City maintains a single employer, defined benefit pension plan (Firefighters' Pension Plan) which covers all of its firefighters and a defined contribution 401(a) plan which covers the City's general employees hired on or after January 1, 1996. General employees hired prior to January 1, 1996 participate in the Florida Retirement System (System), a cost-sharing multiple-employer public employee retirement system (PERS), and effective March 28, 2006, all eligible new general employees as well as general employees previously participating in the defined contribution 401(a) plan that have elected to participate in the Florida Retirement System.

The pension liabilities for both the Firefighters' Pension Plan and the Florida Retirement System are liquidated through the General Fund.

Florida Retirement System

*Plan Description:* The City of Seminole contributes to the Florida Retirement System (FRS), a cost-sharing multiple-employer public employee retirement system (PERS) defined benefit pension plan controlled by the State Legislature and administered by the Florida Department of Management Services, Division of Retirement. The System provides retirement and disability benefits, annual cost-of-living adjustments, a health insurance subsidy, and survivor benefits to plan members and beneficiaries. Chapter 121 of the Florida Statutes assigns the authority to establish and amend benefit provisions to the State of Florida Department of Management Services. The Division of Retirement issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The report may be obtained by writing to the Department of Management Services, Division of Retirement, P. O. Box 9000, Tallahassee, Florida 32399-9000, by calling (850) 488-5706 or online at the Florida Retirement System Website:

[www.myfrs.com/content/resources/publications/index](http://www.myfrs.com/content/resources/publications/index)

*Funding Policy:* Effective July 1, 2011, FRS requires contributions from covered members at a rate of 3%. The City is required by State Statute to contribute, on a monthly basis, an actuarially determined rate. The current rates for the indicated time periods, based on employees' gross earnings are:

	07/01/2021 – 09/30/2021	07/01/2020 – 06/30/2021
Regular Employees	10.82%	10.00%
Senior Management	29.01%	27.29%
Elected Officials	51.42%	49.18%

The City's contributions to the FRS for the fiscal years ending September 30, 2021, 2020, and 2019 were \$501,399, \$432,602, and \$397,265, respectively, and were equal to the required contributions for each year.

*Deferred Retirement Option Program:* The FRS Deferred Retirement Option Program (DROP) is a defined contribution plan and is available to a member when the member first reaches eligibility for normal retirement. The Plan is controlled by the State Legislature and administered by the Florida Department of Management Services, Division of Retirement. Chapter 121 of the Florida Statutes assigns the authority to establish and amend benefit provisions to the State of Florida Department of Management Services. DROP allows a member to retire while continuing employment up to 60 months. During DROP participation, the member's retirement benefits (increased by a cost-of-living adjustment each July) accumulate in the FRS Trust Fund and earn monthly interest equivalent to an annual rate of 6.5%. The member must cease employment after a maximum of 60 months, must satisfy the termination requirements for retirement, and is subject to reemployment restrictions thereafter. The member's DROP accumulation may be paid out as a lump sum payment, a rollover, or a combination partial lump sum payment and rollover. During the DROP eligibility period, the City is required to make contributions to FRS. The current

## NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE E - RETIREMENT PLANS** (continued)

rate, effective July 1, 2021 and continuing through September 30, 2021 based upon employees' gross earnings is 18.34%. The rate for the period July 1, 2020 through June 30, 2021 was 16.98%.

*Pension liabilities, Pension expense and Deferred Outflows (Inflows) of Resources related to pensions-* At September 30, 2021, as required by GASB 68 *Accounting and Financial Reporting for Pensions*, the City reported a net pension liability of \$762,194 for the FRS Plan component and \$1,086,548 for the HIS Plan component for its proportionate share of the FRS Pension Plan's net pension liability. The net pension liability, totaling \$1,848,742, was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The City's proportionate share as of the indicated dates are as follows:

	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>
FRS Plan Component	.010088896%	.010028995%	.009913870%
HIS Plan Component	.008857849%	.009006045%	.009302664%

For the fiscal year ended September 30, 2021 the City recognized a reduction in pension expense of \$367,829 for the FRS Plan component and an expense of \$26,199 for the HIS Plan component. Deferred Outflows and Inflows of resources related to pensions are from the following sources:

## FRS Plan Component

	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>
Differences between expected and actual experience	\$ 130,625	\$ -
Changes in assumptions	521,468	-
Net difference between projected and actual earnings on investments	-	2,658,780
Changes in proportion and differences between City contributions and proportionate share of contributions	104,626	102,911
Contributions subsequent to the measurement date	109,376	-
	<u>\$ 866,095</u>	<u>\$ 2,761,691</u>

## HIS Plan Component

	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>
Differences between expected and actual experience	\$ 36,359	\$ 455
Changes in assumptions	85,378	44,769
Net difference between projected and actual earnings on investments	1,133	-
Changes in proportion and differences between City contributions and proportionate share of contributions	15,236	52,124
Contributions subsequent to the measurement date	13,596	-
	<u>\$ 151,702</u>	<u>\$ 97,348</u>

The deferred outflows of resources related to contributions subsequent to the measurement date of \$109,376 for the FRS component and \$13,596 for the HIS component will be recognized as a reduction in the net pension liability in the fiscal year ended September 30, 2022. Other amounts related to deferred outflows and inflows of resources in the amount of \$(2,004,972) for the FRS component and \$40,758 for the HIS component will be recognized as pension expense as follows:

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## CITY OF SEMINOLE, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE E - RETIREMENT PLANS** (continued)

<u>Fiscal year ending September 30,</u>	<u>FRS component</u>	<u>HIS component</u>
2022	\$ (353,126)	\$ 11,226
2023	(411,777)	3,576
2024	(545,447)	7,379
2025	(698,952)	9,795
2026	4,330	7,325
Thereafter	-	1,457
<u>Net Pension Liability –</u>		
	<u>FRS component</u>	<u>HIS component</u>
City's proportionate share of Total Pension Liability	\$ 21,150,055	\$ 1,126,640
City's proportionate share of Plan Fiduciary Net Position	(20,387,861)	(40,092)
City's proportionate share of Net Pension Liability	<u>\$ 762,194</u>	<u>\$ 1,086,548</u>
Plan Fiduciary Net Position as a Percentage of the Total Net Pension Liability		
	96.40%	3.56%
<u>Change in Net Pension Liability –</u>		
	<u>FRS component</u>	<u>HIS component</u>
Beginning balance – City's proportionate share	\$ 4,346,807	\$ 1,099,623
Service Cost	267,201	24,860
Interest on total pension liability	1,383,507	24,691
Effect of economic/demographic gain or loss	36,282	(726)
Effect of assumptions	4,700	6,721
Employer contributions	(365,619)	(68,525)
Member contributions	(76,326)	(5)
Projected investment earnings	(1,083,327)	(812)
Net investment (income) loss	(3,753,224)	704
Administrative expense	2,193	17
Ending balance – City's proportionate share	<u>\$ 762,194</u>	<u>\$ 1,086,548</u>

Actuarial Assumptions – The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions:

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SEPTEMBER 30, 2021

**NOTE E - RETIREMENT PLANS (continued)**

	FRS component	HIS component
Valuation date	July 1, 2021	July 1, 2021
Measurement date	June 30, 2021	June 30, 2021
Inflation	2.40%	2.40%
Salary increases	3.25%, average, includes inflation	3.25%, average, includes inflation
Investment rate of return	6.80%, net of expense, includes inflation	N/A
Mortality tables	PUB2010 base table varies by member category and sex	Generational PUB-2100 with Projection Scale MP-2018
Discount rate	6.80%	2.16%

The actuarial assumptions used in the July 1, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018. There were no key changes in actuarial assumptions in 2021 for the FRS component. For the HIS component, a change in the actuarial assumption was made decreasing the discount rate and the municipal bond rate used to determine total pension liability from 2.21% to 2.16%.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized as follows:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.00%	2.10%	2.10%	1.10%
Fixed Income	20.00%	3.80%	3.70%	3.30%
Global Equity	54.20%	8.20%	6.70%	17.80%
Real Estate	10.30%	7.10%	6.20%	13.80%
Private Equity	10.80%	11.70%	8.50%	26.40%
Strategic Investments	3.70%	5.70%	5.40%	8.40%
Total	100.00%			

Assumed Inflation – Mean 2.40% 1.2%

(1) As outlined in the Pension Plan's Investment Policy

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate –

The following table represents the City's proportionate share of the net pension liability calculated at the respective discount rates and the proportionate share using a rate 1% less than and 1% more than the current rate.

**NOTE E - RETIREMENT PLANS (continued)**

<u>FRS component</u>	<u>1% Decrease (5.80%)</u>	<u>Current Discount Rate (6.80%)</u>	<u>1% Increase (7.80%)</u>
City's Proportionate share of the net pension liability	\$ 3,408,583	\$ 762,194	\$ (1,449,890)
<u>HIS component</u>	<u>1% Decrease (1.16%)</u>	<u>Current Discount Rate (2.16%)</u>	<u>1% Increase (3.16%)</u>
City's Proportionate share of the net pension liability	\$ 1,256,155	\$ 1,086,548	\$ 947,594

**Firefighters' Pension Fund**

*Plan Administration:* The Firefighters' Pension Fund (the Plan) is administered by a five member Board of Trustees that is comprised of two Council appointees, two members of the department that are elected by the membership, and a fifth member who is elected by the other four members and appointed by Council.

*Membership in the Plan:* Membership of the Plan as of October 1, 2019:

<u>Group</u>	
Inactive plan members or beneficiaries currently receiving benefits	84
Inactive plan members entitled to but not yet receiving benefits	9
Active plan members:	69
Total	<u>162</u>

*Basis of Accounting:* The Plans' financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee services are performed. Expenses are recognized when due and payable in accordance with the terms of the Plan. The Firefighters' Pension Fund issues separate, audited financial statements that may be obtained at the City of Seminole, 9199 113<sup>th</sup> Street N., Seminole, FL 33772-2806 or by calling 393-8711. The financial statements for the Plan are also presented on pages 27 and 28 of the basic financial statements.

*Plan Description and Benefits Provided:* The City contributes to a single-employer defined benefit pension plan that covers all firefighters. Firefighters who retire at age 55 after completion of ten years of credited service, or age 62 regardless of credited service, or the completion of twenty-five years of credited service regardless of age, are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 3% of their average annual compensation times their years of credited service. The Plan permits early retirement at age 50 and the completion of ten years of credited service with benefits being reduced from 3% for each year from age 55. Benefits vest upon completing ten years of credited service and the members will receive the vested portion of their benefits at age 55. There is no post-retirement cost of living increase.

The Plan also provides death and disability benefits for participants with coverage beginning from the date of employment. Service incurred disability benefits are equal to 42% plus 3% per year of credited service of the firefighter's final two years' average final compensation with a maximum benefit of 75%. Non-service incurred disability benefits are equal to 3% per year of credited service of the firefighter's final two

CITY OF SEMINOLE, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE E - RETIREMENT PLANS** (continued)

years' average final compensation. For vested member, pre-retirement death benefits are payable monthly to the designated beneficiary for ten years at the members' normal or early retirement date.

Member contributions are 12.5% effective October 1, 2019 of salary and are adjusted with each actuarial valuation to ensure that the City and the members have equal funding requirements. The member contribution rate shall not exceed 12.5%. Accumulated firefighter contributions are refunded if a firefighter leaves covered employment before completing ten years of credited service. Interest is not paid on contributions of terminated firefighters.

Excise tax payments are also received from the State of Florida under Florida Statutes, Chapter 175. The Plan's administrative costs are financed through investment earnings.

*Net Pension Liability:* As noted previously, during the year ended September 30, 2015, the City adopted GASB 68 *Accounting and Financial Reporting for Pensions*. This required the City to record on its financial statements, its net pension liability for the Firefighters' Pension Plan. The net pension liability is measured as the portion of the present value of projected benefit payments to be provided through the pension plan to current active and inactive employees that is attributed to those employees' past periods of service (total pension liability), less the amount of the pension plan's fiduciary net position.

The City's pension liability recorded in the September 30, 2021 financial statements was measured as of September 30, 2020 based on an actuarial valuation performed as of October 1, 2019. The total pension liability was rolled forward from the valuation date of the Plan's fiscal year ending September 30, 2019.

*Actuarial Assumptions:* The total pension liability was determined using the following actuarial assumptions:

Investment rate of return	5.50%
Post retirement benefit increases	None
Projected salary increases	Service based: 4% to 5%
Inflation rate	2.30%
Discount rate	5.50%
Mortality basis	PubS.H-2010 (Below Median) for employees, set forward one year.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of returns (expected returns net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by target asset allocation percentage and by adding expected inflation. For the September 30, 2020 measurement date, both the discount rate and the investment rate of return remained at 5.50%.

The best estimates of arithmetic real rates of return for each major asset class included in the Plan's adopted target asset allocation policy as of the September 30, 2020 measurement date are summarized in the following table:



SEPTEMBER 30, 2021

**NOTE E - RETIREMENT PLANS (continued)**

Asset Class	Target Allocation	Expected Return
Domestic Equity	55%	5.61%
International Equity	10%	4.57%
Fixed Income	25%	1.60%
Real Estate	10%	5.18%
Total	100%	

The Plan did not hold investments in any one organization that represent 5% or more of the Plan's fiduciary net position. The long-term expected real rate of return is based on secular annualized return and volatility estimates based on a 20-year-plus time horizon.

The discount rate used to measure the total pension liability was 5.50%. The projection of cash flows used to determine the discount rate assumed that plan member (employees) contributions will be made at the current contribution rate and that plan sponsor (employer) contributions will be made at rates equal to the difference between actuarially determined contribution rates and the plan member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Change in Net Pension Liability:* The change in the net pension liability for the year ended September 30, 2021 is as follows:

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	a	b	a - b
Beginning balance	\$ 55,683,056	\$ 38,096,060	\$ 17,586,996
Changes for the year:			
Service cost	1,272,393	-	1,272,393
Interest	3,035,786	-	3,035,786
Change in excess state money	(3,356)	-	(3,356)
Change in funding standard account	(397,667)	-	(397,667)
Differences between expected and actual experience	(457,839)	-	(457,839)
Changes of assumptions	(882,662)	-	(882,662)
Changes of benefit terms	-	-	-
Contributions - employer	-	1,011,056	(1,011,056)
Contributions - State	-	248,136	(248,136)
Contributions - employees	-	570,477	(570,477)
Net investment income	-	2,258,024	(2,258,024)
Benefit payments, including refund of Employee contributions	(3,511,950)	(3,511,950)	-
Administrative expense	-	(90,485)	90,485
Net changes	(945,295)	485,258	(1,430,553)
Ending balance	\$ 54,737,761	\$ 38,581,318	\$ 16,156,443

The Plan Fiduciary Net Position as reported in the Statement of Fiduciary Net Position on page 27 of this report as of September 30, 2021 is \$46,067,747. The Plan Fiduciary Net Position as reported above of

## CITY OF SEMINOLE, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE E - RETIREMENT PLANS** (continued)

\$38,581,318 is as of the measurement date of September 30, 2020, and differs from the September 30, 2020 Plan Fiduciary Net Position of \$39,395,071 as reported on page 27 of this report by \$813,753 due to timing differences resulting from the accrual of income (employer contributions) and expense items.

*Sensitivity of the net pension liability to changes in the discount rate:*

1% Decrease (4.50%)	Current Discount Rate (5.50%)	1% Increase (6.50%)
\$23,204,497	\$16,156,443	\$10,333,378

For the year ended September 30, 2021, the City recognized pension expense under GASB 68 of \$3,712,615.

The City has reported Deferred Outflows of Resources and Deferred Inflows of Resources related to the Firefighters' Pension Fund in the Statement of Net Position as of September 30, 2021 from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 297,221	\$ 606,377
Changes of assumptions	7,439,442	706,128
Net difference between projected and actual earnings on pension plan investments	-	164,368
Employer and State contributions subsequent to the measurement date	1,913,052	-
Total	\$ 9,649,715	\$ 1,476,873

The deferred outflows of resources related to employer and state contributions subsequent to the September 30, 2020 measurement date of \$1,913,052 will be recognized as a reduction in the net pension liability in the fiscal year ended September 30, 2022. Other amounts related to deferred outflows and inflows of resources in the amount of \$6,259,790 will be recognized as pension expense as follows:

Year ended September 30:	Amount
2022	\$ 2,156,176
2023	2,208,701
2024	2,175,026
2025	(280,113)
2026	-
Thereafter	-

Employees' Pension Fund

*Plan Description:* The City, in accordance with Florida Statute 121, elected to opt out of the Florida Retirement System for newly hired employees effective January 1, 1996, and subsequently established a non-contributory defined contribution 401(a) plan administered by the ICMA Retirement Corporation under their prototype Profit-Sharing Plan and Trust Agreement. All new full-time employees, except firefighters who are covered by a separate plan, are eligible to participate in the plan after one year of employment. Employees are fully vested after five years of service. Plan provisions and contribution requirements are established and may be amended by the City Council.

CITY OF SEMINOLE, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE E - RETIREMENT PLANS (continued)**

As previously disclosed, effective March 28, 2006, the City Council approved rejoining the Florida Retirement System for all eligible new general employees and general employees previously participating in the single-employer defined contribution 401(a) plan that have elected to participate in the Florida Retirement System. Existing employees as of March 28, 2006, who desired to remain in the 401(a) plan were permitted to do so.

*Funding Policy:* The 401(a) plan does not require contributions from members. The City contributes 10% of the annual compensation for general employees and 16% for executive employees. For fiscal years ending September 30, 2021, 2020, and 2019 the City contributed \$29,972, \$28,838, and \$27,584, respectively, to the plan. Contributions made by the City were equal to the required contributions. The net position of the pension fund was \$1,018,867 as of September 30, 2021.

Any portion of the unvested City contributions for employees who leave employment before five years of service are used to reduce the City's current period contribution requirement.

Aggregate total amounts for the City retirement plans

	FRS	HIS	Total FRS	Fire	Total
Net Position	\$ -	\$ -	\$ -	\$46,067,747	\$46,067,747
Net Pension Liabilities	762,194	1,086,548	1,848,742	16,156,443	18,005,185
Deferred Outflows	866,095	151,702	1,017,797	9,649,715	10,667,512
Deferred Inflows	2,761,691	97,348	2,859,039	1,476,873	4,335,912
Pension Expense	(367,829)	26,199	(341,630)	3,712,615	3,370,985

**NOTE F – OTHER POST EMPLOYMENT BENEFITS**

GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions" (OPEB) provides for the determination and disclosure of the Total OPEB Liability and the annual cost of providing other postemployment benefits. The City provides other postemployment benefits in the form of the Retiree Health Care Plan.

The OPEB liability is liquidated through the General Fund.

*Plan Description:* The City's Retiree Health Plan is a single employer defined benefit postemployment health care plan that covers eligible retired employees of the City. The Plan, which is administered by the City, allows employees who retire and meet eligibility requirements under one of the City's retirement plans to continue medical, dental and vision insurance coverage as a participant in the City's plan.

In accordance with Section 112.0801 of the Florida Statutes, because the City provides a medical, dental and vision plan to active employees of the City and their eligible dependents, the City is required to provide retirees with the opportunity to participate in this Plan. The Plan is currently unfunded. There is no separate trust through which benefits for retirees are funded. No assets are currently accumulated or earmarked for the Plan. Accordingly, for purposes of applying paragraph 4 under GAB Statement 75, the Plan does not meet the requirements for an OPEB plan administered through a trust.

*Employees covered by benefit terms:* To be eligible to participate in the Plan, *general* employees must have a minimum of 10 years of service with the City. *Firefighter* employees are eligible to participate in the Plan after 10 years of service upon retirement at age 55 or after completion of 25 years of service upon retirement at age 52. At September 30, 2019, the following employees were covered by the benefit terms:

SEPTEMBER 30, 2021

**NOTE F – OTHER POST EMPLOYMENT BENEFITS** (continued)

Inactive plan members or beneficiaries currently receiving benefits	4
Covered spouses	1
Active plan members:	<u>129</u>
Total	<u>134</u>

*Benefits Provided:* The benefits provided to eligible retirees are the same as those provided for active employees. Spouses and dependents of eligible retirees are also eligible for medical, dental and vision coverage. All employees of the City are eligible to receive postemployment health care benefits.

*Contributions:* The retired employees, including their eligible dependents that are eligible to participate in the Plan are required to pay 100% of their respective health care insurance premiums. The City does not contribute toward this payment. In future years, contributions are assumed to increase at the same rate as the premiums. The City subsidizes the premium rates paid by retirees by allowing them to participate in the plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. Medicare eligible retirees are required to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. The City does not issue stand-alone financial statements for the plan.

*Funding Policy.* While the City does not contribute directly towards the cost of retiree premiums via an explicit subsidy, the ability of retirees to obtain health insurance coverage at a group rate which includes active employees, constitutes a significant economic benefit to retirees, or an implicit subsidy. This implicit subsidy is considered to be another post employment benefit (OPEB) obligation of the City. The annual required contribution to fund the OPEB obligation is currently based on a pay-as-you-go funding approach.

*Actuarial Assumptions.* The Total OPEB Liability was determined by an actuarial valuation as of September 30, 2019, updated to September 30, 2020 measurement date, using the following actuarial assumptions:

Inflation	2.50%
Salary increases	Varies by Service
Discount rate	2.14%
Initial trend rate	7.50%
Ultimate trend rate	4.00%
Years to ultimate	55

For all lives, mortality rates were based on the Pub-2010 mortality tables. All tables include fully generational adjustments for mortality improvements using gender-specific improvement scale MP-2018.

*Discount Rate:* Given the City's decision not to fund the program, all future benefit payments were discounted using a high quality municipal bond rate of 2.14%. The high-quality municipal bond rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as published by S&P Dow Jones Indices nearest the measurement date of September 30, 2020. The S&P Municipal 20 Year High Grade Rate Index consists of bonds in the S&P Municipal Bond Index with a maturity of 20 years. Eligible bonds must be rated at least AA by Standard and Poor's Ratings Services, Aa2 by Moody's or AA by Fitch. If there are multiple ratings, the lowest rating is used.

## CITY OF SEMINOLE, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE F – OTHER POST EMPLOYMENT BENEFITS** (continued)*Total OPEB Liability:*

The measurement date for the Total OPEB Liability was September 30, 2020. The measurement date for the OPEB expense was October 1, 2019 to September 30, 2020. The reporting period is October 1, 2020 to September 30, 2021.

*Change in Total OPEB Liability:*

	Total OPEB Liability
	<u>Increase (Decrease)</u>
Reporting period ending September 30, 2020	\$ 515,990
Changes for the year:	
Service cost	52,436
Interest	20,052
Differences between expected and actual experience	-
Changes of assumptions	106,588
Changes of benefit terms	-
Contributions - employer	-
Net investment income (loss)	-
Benefit payments	(16,724)
Administrative expense	-
Net changes	<u>162,352</u>
Reporting period ending September 30, 2021	<u>\$ 678,342</u>

Changes in assumptions reflect a change in the discount rate from 3.58% for the reporting period ended September 30, 2020, to 2.14% for the reporting period ended September 30, 2021.

*Sensitivity of the Total OPEB Liability to changes in the discount rate:* the following presents the Total OPEB Liability of the City, as well as what the City's Total OPEB Liability would be if calculated using a discount rate that is one percentage-point lower or one-percentage point higher than the current discount rate.

	1% Decrease (1.14%)	Current Discount Rate (2.14%)	1% Increase (3.14%)
Total OPEB Liability	<u>\$ 765,474</u>	<u>\$ 678,342</u>	<u>\$ 602,165</u>

*Sensitivity of the Total OPEB Liability to changes in the Healthcare Cost Trend Rates :* The following presents the Total OPEB Liability of the City, as well as what the City's Total OPEB Liability would be if calculated using healthcare cost trend rates that are one percentage-point lower or one-percentage point higher than the current healthcare cost trend rates.

	1% Decrease (3.00% - 6.50%)	Current Healthcare Rates (4.00% - 7.50%)	1% Increase (5.00% - 8.50%)
Net OPEB Liability	<u>\$ 574,504</u>	<u>\$ 678,342</u>	<u>\$ 805,029</u>

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB:* For the year ended September 30, 2021, the City will recognize OPEB expense of \$88,957.

## CITY OF SEMINOLE, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE F – OTHER POST EMPLOYMENT BENEFITS (continued)**

On September 30, 2021, the City reported Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB from the following resources:

	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	\$ -	\$ 64,930
Changes in assumptions	183,302	32,693
Employer contributions made subsequent to the measurement date	20,038	-
	<u>\$ 203,340</u>	<u>\$ 97,623</u>

The deferred outflows of resources related to employer contributions subsequent to the measurement date of \$20,038 will be recognized as an adjustment to the Total OPEB Liability for the fiscal year ended September 30, 2022. Amounts reported as deferred outflows of resources and deferred inflows of resources, other than employer contributions made subsequent to the measurement date, related to OPEB will be recognized in OBEB expense as follows:

<u>Fiscal year ending September 30,</u>	
2022	\$ 9,259
2023	9,259
2024	9,259
2025	9,259
2026	9,259
Thereafter	39,384
	<u>\$ 85,679</u>

**NOTE G - FIRE PROTECTION FEES**

Fire protection fee revenue for the year ended September 30, 2021 was as follows:

General Fund:	
Fire protection fee – County	\$ 4,951,279
Fire protection fee – Redington Shores	120,972
Fire protection fee – North Redington Beach	81,546
Fire protection fee – Redington Beach	59,717
Fire protection fee – Bay Pines	111,753
Fire equipment – Other	3,206
	<u>5,328,473</u>
Capital Improvement Fund	
Fire equipment – County	285,440
Total	<u>\$ 5,613,913</u>

**NOTE H – INTERFUND TRANSFERS, RECEIVABLE AND PAYABLE**

<u>Fund</u>	<u>Transfer in</u>	<u>Transfer out</u>	<u>Receivable</u>	<u>Payable</u>
General	\$ -	\$2,087,536	\$ 8,583	\$ -
Capital Improvement	2,087,536	-	-	-
Transportation Impact Fee	-	-	-	8,583
	<u>\$ 2,087,536</u>	<u>\$2,087,536</u>	<u>\$ 8,583</u>	<u>\$ 8,583</u>

**NOTE H – INTERFUND TRANSFERS, RECEIVABLE AND PAYABLE (continued)**

The transfer from the General Fund to the Capital Improvement Fund in the amount of \$2,087,536 was for the acquisition and construction of capital assets. The payable from the Transportation Impact Fee Fund to the General Fund was as a result of a pooled cash overdraft.

**NOTE I - RISK MANAGEMENT**

The City is subject to losses in the normal course of operations resulting from general liability; property and casualty; workers' compensation; employee health and accident, environmental and antitrust matters. In an effort to reduce the rising costs of commercial insurance, the City purchases all of its insurance coverages, except for health coverage, from the Florida Municipal Insurance Trust (FMIT), which is serviced by the Florida League of Cities, Inc. The City does not retain any risk of loss as a member of the FMIT program.

The FMIT is a public entity risk pool currently operating as a common risk management and insurance program for local municipalities. The City pays an annual premium for property, liability, and workers' compensation based on members' experience. The City continues to carry commercial insurance for all other risks of loss including health and employee accident insurance.

During the fiscal year ended September 30, 2021, the City had no significant reductions of insurance coverage from the prior year. In addition, there have been no settlements that have exceeded the City's insurance coverage in any of the past three fiscal years.

**NOTE J - COMMITMENTS**

Grants: Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State of Florida. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

Law Enforcement: The City annually contracts with the Sheriff of Pinellas County, Florida for law enforcement services. The cost of this contract for services for the fiscal year ended September 30, 2021 was \$1,836,312.

Fire Control: The City provides fire protection and EMS services to unincorporated areas of Pinellas County, Florida known as the Seminole Fire District under annual contracts expiring September 30, 2021. Revenue from these contracts for the fiscal year ended September 30, 2021 was \$5,613,913 for fire services and \$2,628,129 for emergency medical services. Expenditures are subject to review for compliance. At September 30, 2021, the City recorded a receivable from the County in the amount of \$1,025,147 for future capital outlays of fire protection equipment.

Contractual Commitments: General Fund encumbrances of \$52,970 and Capital Improvement Fund encumbrances of \$19,336 are reported in the Balance Sheet – Governmental Funds and represent contractual commitments.

The Transportation Impact Fee Fund and the Infrastructure Sales Surtax Fund had outstanding contractual commitments as of September 30, 2021 of \$1,532 and \$820,253, respectively, which will be paid from restricted funds if available.

CITY OF SEMINOLE, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

**NOTE J – COMMITMENTS (continued)**

Contingency: The City has been named in a legal action. In the opinion of management, based on the advice of legal counsel, any ultimate liability resulting from the resolution of the legal action would be satisfied through the City's insurance coverage and would not have a material effect on the financial condition of the City.

**NOTE K - DEFERRED COMPENSATION PLAN**

The City maintains a deferred compensation plan (plan) under the provisions of Section 457 of the Internal Revenue Code, as amended. This law stipulates that all assets and income of the plan must be held in trust for the exclusive benefit of the Plan participants and their beneficiaries. The City's plan is administered by the International City Management Association (ICMA) Retirement Corporation and Nationwide Retirement Solutions and provides the plan participants with the option to invest in over twenty different registered investment funds (mutual funds). Although the City is the Trustee of the plan, the City has no administrative involvement and performs no investing function for the plan and has not, therefore, included the plan in this financial report.

**NOTE L – JOINT USE LIBRARY**

In May 2000, the City contracted with St. Petersburg College to develop, maintain, and operate a community library. The library serves as a multipurpose building for College and community use, including library program rooms, conference rooms, study rooms, offices, classrooms, computer lab rooms, a food service area, exhibition space, and College library instruction. The library was built and is owned by the College. The College is responsible for maintaining and repairing the facility, utilities, custodial services, security services, and all capital maintenance. The City is responsible for maintaining the collection and managing the daily operations of the library including the staffing of the library for a minimum of 62 hours per week with eight full-time and fifteen part-time employees. Additional staff positions or operating hours in excess of 62 hours per week are reimbursed by the College. For fiscal year ending September 30, 2021, the City billed the College \$45,778 for additional staffing requirements.

**NOTE M – SUBSEQUENT EVENTS**

On September 15, 2021, City Council authorized the City Manager to execute the American Rescue Plan Act Coronavirus Local Fiscal Recovery Fund Agreement with the State of Florida Division of Emergency Management. The City's allocable share of this award is \$9,435,081. Subsequent to September 30, 2021, and through the date of the audit report, the City has received \$4,717,540 of the total award amount.

The City has considered all other subsequent events through the date of the audit report which is the date that the financial statements were available to be issued. There were no other subsequent events that required an adjustment to the financial statements or disclosure in the notes to the financial statements.



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## **Required Supplementary Information**

Required supplementary information includes a budgetary comparison schedule for the general fund, schedules depicting the changes in net pension liability and contributions for the single employer defined benefit pension plan, the changes in net pension liability for the cost-sharing multiple-employer public employee retirement system plan and a schedule of changes in the retiree health care plan other postemployment benefits liability.

## CITY OF SEMINOLE, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND

For the Year Ended September 30, 2021

With Comparative Amounts for the Year Ended September 30, 2020

	2021			Variance with Final Budget Positive (Negative)	2020  Total
	Budgeted Amounts		Actual Amounts (Budgetary Basis)		
	Original	Final			
RESOURCES (INFLOWS):					
TAXES					
Ad valorem	\$ 4,054,900	\$ 4,054,900	\$ 4,106,981	\$ 52,081	\$ 3,771,940
Utility taxes	1,220,000	1,220,000	1,441,679	221,679	1,424,061
Franchise fees	1,415,100	1,415,100	1,562,717	147,617	1,564,624
Communication services tax	604,000	604,000	625,268	21,268	693,423
TOTAL TAXES	7,294,000	7,294,000	7,736,645	442,645	7,454,048
LICENSES AND PERMITS					
Local business tax	150,000	150,000	168,849	18,849	171,136
Building permits and plan reviews	175,000	175,000	312,693	137,693	339,437
TOTAL LICENSES AND PERMITS	325,000	325,000	481,542	156,542	510,573
INTERGOVERNMENTAL					
Local option gas tax	228,000	228,000	232,332	4,332	228,349
State revenue sharing	450,200	450,200	675,689	225,489	554,839
Mobile home licenses	6,000	6,000	6,026	26	5,639
Alcoholic beverage licenses	6,000	6,000	12,788	6,788	11,198
Half-cent sales tax	1,079,600	1,079,600	1,412,256	332,656	1,175,516
Education reimbursement - Fire	92,600	92,600	151,913	59,313	95,216
State fuel tax refund	1,500	1,500	1,428	(72)	1,547
Library shared revenue	245,000	245,000	258,716	13,716	246,473
Department of Transportation maintenance reimbursement	25,000	25,000	51,049	26,049	26,484
Recycling grant	13,000	13,000	13,885	885	13,593
Federal FEMA reimbursement	-	-	-	-	14,180
State FEMA reimbursement	-	-	-	-	7,748
Federal grants	-	-	123,818	123,818	-
Pinellas County grants	-	-	35,288	35,288	-
TOTAL INTERGOVERNMENTAL REVENUES	2,146,900	2,146,900	2,975,188	828,288	2,380,782
CHARGES FOR SERVICES					
Administrative	538,600	538,600	543,484	4,884	499,572
Fire protection fees	5,455,400	5,455,400	5,328,473	(126,927)	5,239,490
Emergency medical services	2,628,200	2,628,200	2,628,129	(71)	2,551,549
Culture and recreation	496,400	496,400	445,036	(51,364)	349,098
Other	12,900	12,900	9,409	(3,491)	14,176
TOTAL CHARGES FOR SERVICES	9,131,500	9,131,500	8,954,531	(176,969)	8,653,885
FINES AND FORFEITURES					
Court fines	10,000	10,000	25,842	15,842	17,013
Other fines	17,000	17,000	10,418	(6,582)	12,489
TOTAL FINES AND FORFEITURES	27,000	27,000	36,260	9,260	29,502
MISCELLANEOUS					
Investment income	90,000	90,000	9,211	(80,789)	193,831
Contributions	100	100	14,005	13,905	6,190
Rents	77,600	77,600	63,421	(14,179)	48,178
Proceeds from sale of capital assets	3,500	3,500	51,162	47,662	22,950
Other	74,100	74,100	185,587	111,487	69,229
TOTAL MISCELLANEOUS REVENUES	245,300	245,300	323,386	78,086	340,378
AMOUNTS AVAILABLE FOR APPROPRIATION	19,169,700	19,169,700	20,507,552	1,337,852	19,369,168

(continued)

## CITY OF SEMINOLE, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
GENERAL FUNDFor the Year Ended September 30, 2021 (continued)  
With Comparative Amounts for the Year Ended September 30, 2020

	2021				2020
	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive	
	Original	Final	(Budgetary Basis)	(Negative)	Total
CHARGES TO APPROPRIATIONS (OUTFLOWS)					
GENERAL GOVERNMENT					
Legislative					
Personal services	\$ 143,800	\$ 143,800	\$ 137,895	\$ 5,905	\$ 136,913
Operating expenses	123,600	127,950	65,330	62,620	69,276
	267,400	271,750	203,225	68,525	206,189
Executive					
Personal services	351,500	351,500	306,851	44,649	313,966
Operating expenses	137,900	137,900	16,842	121,058	9,541
	489,400	489,400	323,693	165,707	323,507
City Clerk					
Personal services	91,800	91,800	91,883	(83)	87,838
Operating expenses	48,700	48,700	36,415	12,285	55,540
	140,500	140,500	128,298	12,202	143,378
Financial					
Personal services	286,200	286,200	268,457	17,743	260,226
Operating expenses	40,800	60,950	85,871	(24,921)	21,236
	327,000	347,150	354,328	(7,178)	281,462
Legal					
Operating expenses	57,100	57,100	47,025	10,075	48,340
	57,100	57,100	47,025	10,075	48,340
Administration					
Personal services	129,300	129,300	132,608	(3,308)	114,541
Operating expenses	103,300	130,500	89,756	40,744	101,754
Capital outlay	-	-	8,437	(8,437)	23,418
	232,600	259,800	230,801	28,999	239,713
Facilities					
Personal services	106,800	106,800	116,480	(9,680)	111,647
Operating expenses	167,100	167,100	142,343	24,757	142,734
Capital outlay	-	-	32,002	(32,002)	29,748
	273,900	273,900	290,825	(16,925)	284,129
TOTAL GENERAL GOVERNMENT	1,787,900	1,839,600	1,578,195	261,405	1,526,718
PUBLIC SAFETY					
Law enforcement					
Operating expenses	1,950,500	1,950,500	1,894,374	56,126	1,838,874
Fire control					
Administration					
Personal services	601,100	601,100	622,517	(21,417)	579,600
Operating expenses	260,000	260,000	227,574	32,426	265,815
Capital outlay	16,800	16,800	38,120	(21,320)	9,887
	877,900	877,900	888,211	(10,311)	855,302

(continued)

## CITY OF SEMINOLE, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
GENERAL FUNDFor the Year Ended September 30, 2021 (continued)  
With Comparative Amounts for the Year Ended September 30, 2020

	2021				2020
	Budgeted Amounts		Actual Amounts	Variance with	
	Original	Final	(Budgetary Basis)	Final Budget Positive (Negative)	Total
PUBLIC SAFETY (continued)					
Fire Control					
Emergency medical services					
Personal services	\$ 2,328,300	\$ 2,328,300	\$ 2,448,047	\$ (119,747)	\$ 2,350,836
Operating expenses	299,900	299,900	177,552	122,348	200,713
Capital outlay	-	-	37,818	(37,818)	-
	2,628,200	2,628,200	2,663,417	(35,217)	2,551,549
Life safety services					
Personal services	191,200	191,200	151,156	40,044	133,208
Operating expenses	35,700	35,700	24,301	11,399	32,677
	226,900	226,900	175,457	51,443	165,885
Training					
Personal services	155,900	155,900	146,464	9,436	138,348
Operating expenses	59,000	59,000	27,951	31,049	53,510
	214,900	214,900	174,415	40,485	191,858
Maintenance					
Personal services	212,500	212,500	210,270	2,230	208,566
Operating expenses	43,200	43,200	43,063	137	45,561
Capital outlay	57,500	57,500	55,192	2,308	274,189
	313,200	313,200	308,525	4,675	528,316
Fire Operations					
Personal services	5,154,300	5,654,300	5,474,093	180,207	4,867,002
Operating expenses	807,800	807,800	857,920	(50,120)	812,101
Capital outlay	215,500	215,500	161,864	53,636	107,054
	6,177,600	6,677,600	6,493,877	183,723	5,786,157
Total Fire control	10,438,700	10,938,700	10,703,902	234,798	10,079,067
Code enforcement					
Personal services	360,900	360,900	247,425	113,475	315,621
Operating expenses	254,500	254,500	245,570	8,930	228,531
Capital outlay	-	-	-	-	2,591
	615,400	615,400	492,995	122,405	546,743
TOTAL PUBLIC SAFETY	13,004,600	13,504,600	13,091,271	413,329	12,464,684
PHYSICAL ENVIRONMENT					
Community Development Administration					
Personal services	207,200	207,200	253,055	(45,855)	207,017
Operating expenses	35,500	35,500	36,539	(1,039)	18,592
	242,700	242,700	289,594	(46,894)	225,609
Parks					
Personal services	265,400	265,400	210,816	54,584	221,370
Operating expenses	272,100	272,100	241,186	30,914	206,755
Capital outlay	-	-	5,500	(5,500)	11,088
	537,500	537,500	457,502	79,998	439,213
TOTAL PHYSICAL ENVIRONMENT	780,200	780,200	747,096	33,104	664,822

(continued)

## CITY OF SEMINOLE, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
GENERAL FUNDFor the Year Ended September 30, 2021 (continued)  
With Comparative Amounts for the Year Ended September 30, 2020

	2021			Variance with Final Budget Positive (Negative)	2020
	Budgeted Amounts		Actual Amounts (Budgetary Basis)		Total
	Original	Final			
PUBLIC WORKS					
Administration					
Personal services	\$ 208,400	\$ 208,400	\$ 218,310	\$ (9,910)	\$ 203,172
Operating expenses	408,800	408,800	285,403	123,397	334,336
	<u>617,200</u>	<u>617,200</u>	<u>503,713</u>	<u>113,487</u>	<u>537,508</u>
Transportation					
Personal services	297,200	297,200	258,724	38,476	225,823
Operating expenses	201,600	201,600	102,572	99,028	110,944
Capital Outlay	-	-	-	-	87,952
	<u>498,800</u>	<u>498,800</u>	<u>361,296</u>	<u>137,504</u>	<u>424,719</u>
TOTAL PUBLIC WORKS	<u>1,116,000</u>	<u>1,116,000</u>	<u>865,009</u>	<u>250,991</u>	<u>962,227</u>
CULTURE AND RECREATION					
Library					
Personal services	1,025,200	1,025,200	871,864	153,336	958,073
Operating expenses	186,800	187,552	174,917	12,635	139,498
	<u>1,212,000</u>	<u>1,212,752</u>	<u>1,046,781</u>	<u>165,971</u>	<u>1,097,571</u>
Recreation					
Personal services	870,600	870,600	848,643	21,957	796,157
Operating expenses	457,100	457,100	387,917	69,183	361,067
	<u>1,327,700</u>	<u>1,327,700</u>	<u>1,236,560</u>	<u>91,140</u>	<u>1,157,224</u>
TOTAL CULTURE AND RECREATION	<u>2,539,700</u>	<u>2,540,452</u>	<u>2,283,341</u>	<u>257,111</u>	<u>2,254,795</u>
TRANSFERS TO OTHER FUNDS	-	1,347,829	2,087,536	(739,707)	1,583,945
TOTAL CHARGES TO APPROPRIATIONS	<u>19,228,400</u>	<u>21,128,681</u>	<u>20,652,448</u>	<u>476,233</u>	<u>19,457,191</u>
EXCESS (DEFICIENCY) OF RESOURCES OVER CHARGES TO APPROPRIATIONS	(58,700)	(1,958,981)	(144,896)	1,814,085	(88,023)
FUND BALANCE - BEGINNING OF YEAR	<u>7,796,155</u>	<u>7,796,155</u>	<u>7,796,155</u>	-	<u>7,884,178</u>
FUND BALANCE - END OF YEAR	<u>\$ 7,737,455</u>	<u>\$ 5,837,174</u>	<u>\$ 7,651,259</u>	<u>\$ 1,814,085</u>	<u>\$ 7,796,155</u>

CITY OF SEMINOLE, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND

For the Year Ended September 30, 2021 (continued)

EXPLANATION OF DIFFERENCES BETWEEN BUDGETARY INFLOWS AND  
OUTFLOWS AND GAAP REVENUES AND EXPENDITURES

SOURCES/INFLOWS OF RESOURCES

Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison schedule.	\$ 20,507,552
Differences - budget to GAAP:	
Proceeds from sale of surplus capital assets are inflows of budgetary resources but are not revenues for financial reporting purposes.	<u>(51,162)</u>
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds.	<u><u>\$ 20,456,390</u></u>

USES/OUTFLOWS OF RESOURCES

Actual amounts (budgetary basis) "total charges to appropriations" from the budgetary comparison schedule.	\$ 20,652,448
Differences - budget to GAAP:	
Transfers to other funds are outflows of budgetary resources but are not expenditures for financial reporting purposes.	<u>(2,087,536)</u>
Total expenditures as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds.	<u><u>\$ 18,564,912</u></u>

## CITY OF SEMINOLE, FLORIDA

## BUDGETARY COMPARISON SCHEDULE

MAJOR GOVERNMENTAL FUND - TRANSPORTATION IMPACT FEE FUND -  
SPECIAL REVENUE FUND

For the Year Ended September 30, 2021

With Comparative Amounts for the Year Ended September 30, 2020

	2021				2020
	Budgeted Amounts		Actual Amounts	Variance with	
	Original	Final	(Budgetary Basis)	Final Budget	Total
				Positive	
				(Negative)	
RESOURCES (INFLOWS):					
Impact fees	\$ 20,000	\$ 20,000	\$ 341	\$ (19,659)	\$ 21,445
Investment income	-	-	462	462	12
AMOUNTS AVAILABLE FOR APPROPRIATION	20,000	20,000	803	(19,197)	21,457
CHARGES TO APPROPRIATIONS					
General government - operating expenses	-	70	70	-	-
Public works - operating expenses	-	10,444	-	10,444	-
Capital outlay	604,600	648,421	657,333	(8,912)	5,838
TOTAL CHARGES TO APPROPRIATIONS	604,600	658,935	657,403	1,532	5,838
EXCESS (DEFICIENCY) OF RESOURCES OVER CHARGES TO APPROPRIATIONS	(584,600)	(638,935)	(656,600)	(17,665)	15,619
FUND BALANCE - BEGINNING OF YEAR	646,301	646,301	646,301	-	630,682
FUND BALANCE - END OF YEAR	\$ 61,701	\$ 7,366	\$ (10,299)	\$ (17,665)	\$ 646,301

EXPLANATION OF DIFFERENCES BETWEEN BUDGETARY INFLOWS AND  
OUTFLOWS AND GAAP REVENUES AND EXPENDITURES

## SOURCES/INFLOWS OF RESOURCES

Actual amounts (budgetary basis) "available for appropriation" from the  
budgetary comparison schedule.

\$ 803

Differences - budget to GAAP:

None

-

Total revenues as reported on the statement of revenues, expenditures, and  
changes in fund balances - governmental funds.

\$ 803

## USES/OUTFLOWS OF RESOURCES

Actual amounts (budgetary basis) "total charges to appropriations" from  
the budgetary comparison schedule.

\$ 657,403

Differences - budget to GAAP:

None

-

Total expenditures as reported on the statement of revenues, expenditures,  
and changes in fund balances - governmental funds.

\$ 657,403



## CITY OF SEMINOLE, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
MAJOR GOVERNMENTAL FUND - GRANTS FUND -  
SPECIAL REVENUE FUND

For the Year Ended September 30, 2021

With Comparative Amounts for the Year Ended September 30, 2020

	2021				2020
	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)	Total
	Original	Final	(Budgetary Basis)		
RESOURCES (INFLOWS):					
Federal grants	\$ 301,700	\$ 301,700	\$ 335,798	\$ 34,098	\$ -
State grants	600,000	600,000	400,000	(200,000)	-
Local Grants	126,000	126,000	-	(126,000)	1,413
Private grants	6,000	6,000	6,000	-	6,000
AMOUNTS AVAILABLE FOR APPROPRIATION	1,033,700	1,033,700	741,798	(291,902)	7,413
CHARGES TO APPROPRIATIONS					
Legislative - operating expenses	-	2,446	2,445	1	-
Executive - operating expenses	8,600	8,600	57	8,543	-
Administrative - operating expenses	5,100	91,473	84,772	6,701	-
Public safety - fire - operating expenses	1,000	1,000	-	1,000	1,413
Public works - operating expenses	-	-	542	(542)	-
Physical environment - operating expenses	6,000	6,000	6,505	(505)	6,000
Library - operating expenses	23,300	23,300	293	23,007	-
Recreation - operating expenses	12,200	12,200	3,974	8,226	-
Capital outlay	527,500	777,500	502,077	275,423	141,133
TOTAL CHARGES TO APPROPRIATIONS	583,700	922,519	600,665	321,854	148,546
EXCESS (DEFICIENCY) OF RESOURCES OVER CHARGES TO APPROPRIATIONS	450,000	111,181	141,133	29,952	(141,133)
FUND BALANCE - BEGINNING OF YEAR	106,564	106,564	106,564	-	247,697
FUND BALANCE - END OF YEAR	\$ 556,564	\$ 217,745	\$ 247,697	\$ 29,952	\$ 106,564

EXPLANATION OF DIFFERENCES BETWEEN BUDGETARY INFLOWS AND  
OUTFLOWS AND GAAP REVENUES AND EXPENDITURES

## SOURCES/INFLOWS OF RESOURCES

Actual amounts (budgetary basis) "available for appropriation" from the  
budgetary comparison schedule.

\$ 741,798

Differences - budget to GAAP:

None

-

Total revenues as reported on the statement of revenues, expenditures, and  
changes in fund balances - governmental funds.

\$ 741,798

## USES/OUTFLOWS OF RESOURCES

Actual amounts (budgetary basis) "total charges to appropriations" from  
the budgetary comparison schedule.

\$ 600,665

Differences - budget to GAAP:

None

-

Total expenditures as reported on the statement of revenues, expenditures,  
and changes in fund balances - governmental funds.

\$ 600,665

## CITY OF SEMINOLE, FLORIDA

## BUDGETARY COMPARISON SCHEDULE

MAJOR GOVERNMENTAL FUND - INFRASTRUCTURE SALES SURTAX FUND -  
SPECIAL REVENUE FUND

For the Year Ended September 30, 2021

With Comparative Amounts for the Year Ended September 30, 2020

	2021				2020
	Budgeted Amounts		Actual Amounts	Variance with	
	Original	Final	(Budgetary Basis)	Final Budget	Total
				Positive	
				(Negative)	
RESOURCES (INFLOWS):					
One cent sales surtax - infrastructure	\$ 1,400,000	\$ 1,400,000	\$ 2,304,549	\$ 904,549	\$ 1,954,561
Federal grants	-	-	138,292	138,292	-
Investment income	5,000	5,000	8,370	3,370	4,538
AMOUNTS AVAILABLE FOR APPROPRIATION	1,405,000	1,405,000	2,451,211	1,046,211	1,959,099
CHARGES TO APPROPRIATIONS					
General government - operating expenses	-	334	364	(30)	523
Capital outlay	3,365,100	3,912,438	1,204,630	2,707,808	442,041
TOTAL CHARGES TO APPROPRIATIONS	3,365,100	3,912,772	1,204,994	2,707,778	442,564
EXCESS (DEFICIENCY) OF RESOURCES OVER CHARGES TO APPROPRIATIONS	(1,960,100)	(2,507,772)	1,246,217	3,753,989	1,516,535
FUND BALANCE - BEGINNING OF YEAR	7,369,505	7,369,505	7,369,505	-	5,852,970
FUND BALANCE - END OF YEAR	\$ 5,409,405	\$ 4,861,733	\$ 8,615,722	\$ 3,753,989	\$ 7,369,505

EXPLANATION OF DIFFERENCES BETWEEN BUDGETARY INFLOWS AND  
OUTFLOWS AND GAAP REVENUES AND EXPENDITURES

## SOURCES/INFLOWS OF RESOURCES

Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison schedule.	\$ 2,451,211
Differences - budget to GAAP:	
None	-
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds.	\$ 2,451,211

## USES/OUTFLOWS OF RESOURCES

Actual amounts (budgetary basis) "total charges to appropriations" from the budgetary comparison schedule.	\$ 1,204,994
Differences - budget to GAAP:	
None	-
Total expenditures as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds.	\$ 1,204,994

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CITY OF SEMINOLE, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
FIREFIGHTERS' PENSION TRUST FUND  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY

Reporting period ending:	9-30-15	9-30-16	9-30-17
Measurement date:	9-30-14	9-30-15	9-30-16
	(Restated)	(Restated)	(Restated)
<b>Total Pension Liability</b>			
Service cost	\$ 650,715	\$ 673,538	\$ 716,045
Interest on the total pension liability	2,931,119	2,967,687	2,974,989
Change in excess state money	-	-	-
Change in funding standard account	(354,784)	-	-
Changes of benefit terms	-	-	-
Differences between expected and actual experience	-	(446,275)	161,240
Change in assumptions	-	-	1,032,209
Contributions - buy back	-	-	23,668
Benefit payments, including refunds of employee contributions	(2,719,110)	(2,836,936)	(3,449,539)
Net change in total pension liability	507,940	358,014	1,458,612
Total pension liability beginning	38,533,082	39,041,022	39,399,036
Total pension liability ending (a)	<u>\$ 39,041,022</u>	<u>\$ 39,399,036</u>	<u>\$ 40,857,648</u>

<b>Plan Fiduciary Net Position</b>			
Contributions - employer	\$ 207,920	\$ 60,525	\$ 310,573
Contributions - State	264,239	284,794	268,067
Contributions - employees	509,862	424,681	390,603
Contributions - buy back	-	-	23,668
Net investment income (loss)	3,386,823	(292,760)	2,584,673
Benefit payments, including refunds of employee contributions	(2,719,110)	(2,836,936)	(3,449,539)
Administrative expenses	(55,437)	(52,016)	(63,352)
Net Change in plan fiduciary net position	1,594,297	(2,411,712)	64,693
Plan fiduciary net position - beginning	36,589,530	38,183,827	35,772,115
Plan fiduciary net position - ending (b)	<u>\$ 38,183,827</u>	<u>\$ 35,772,115</u>	<u>\$ 35,836,808</u>
Net Pension Liability - Ending (a - b)	<u>\$ 857,195</u>	<u>\$ 3,626,921</u>	<u>\$ 5,020,840</u>

<b>Plan fiduciary net position as a percentage of the total pension liability</b>	97.80%	90.79%	87.71%
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Covered Payroll	\$ 3,700,010	\$ 3,788,411	\$ 3,949,473
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Net pension liability as a percentage of covered employee payroll	23.17%	95.74%	127.13%
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Please refer to the notes to the financial statements (pages 47-48)  
for the assumptions used.

**NOTE:** GASB 68 requires ten years of information. Information is only available for seven years.  
Additional years of information will be added as the information becomes available.

9-30-18 9-30-17	9-30-19 9-30-18	9-30-20 9-30-19	9-30-21 9-30-20
-	-	-	-
\$ 729,257	\$ 758,006	\$ 747,487	\$ 1,272,393
3,106,162	3,208,627	3,275,567	3,035,786
-	-	-	(3,356)
-	-	-	(397,667)
-	-	23,246	-
626,941	122,735	(400,175)	(457,839)
-	-	12,112,344	(882,662)
-	-	-	-
(3,008,090)	(3,329,858)	(3,146,841)	(3,511,950)
1,454,270	759,510	12,611,628	(945,295)
40,857,648	42,311,918	43,071,428	55,683,056
<u>\$ 42,311,918</u>	<u>\$ 43,071,428</u>	<u>\$ 55,683,056</u>	<u>\$ 54,737,761</u>
\$ 407,567	\$ 178,800	\$ 941,702	\$ 1,011,056
255,335	237,804	250,613	248,136
351,502	488,990	542,695	570,477
-	-	-	-
3,981,916	3,164,531	1,141,478	2,258,024
(3,008,090)	(3,329,858)	(3,146,841)	(3,511,950)
(58,559)	(59,752)	(80,581)	(90,485)
1,929,671	680,515	(350,934)	485,258
35,836,808	37,766,479	38,446,994	38,096,060
<u>\$ 37,766,479</u>	<u>\$ 38,446,994</u>	<u>\$ 38,096,060</u>	<u>\$ 38,581,318</u>
<u>\$ 4,545,439</u>	<u>\$ 4,624,434</u>	<u>\$ 17,586,996</u>	<u>\$ 16,156,443</u>
89.26%	89.26%	68.42%	70.48%
\$ 3,967,297	\$ 3,985,247	\$ 3,969,943	\$ 4,018,658
114.57%	116.04%	443.00%	402.04%

CITY OF SEMINOLE, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
FIREFIGHTERS' PENSION TRUST FUND  
SCHEDULE OF CONTRIBUTIONS

Reporting date:	9-30-14	9-30-15	9-30-16	9-30-17	9-30-18
Actuarially determined contribution	\$ 826,943	\$ 713,089	\$ 670,715	\$ 673,202	\$ 800,930
Funding credit balance (used) created	(354,784)	(367,770)	(92,075)	(19,360)	185,200
Contributions in relation to the actuarially determined contribution	(472,159)	(345,319)	(578,640)	(653,842)	(986,130)
Contribution deficiency	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 3,700,010	\$ 3,788,411	\$ 3,949,473	\$ 3,967,297	\$ 3,985,247
Contributions as a percentage of covered payroll	12.76%	9.12%	14.65%	16.48%	24.74%

**NOTE:** GASB 68 requires ten years of information. Information is only available for eight years.  
Additional years of information will be added as the information becomes available.

**NOTES TO SCHEDULE**

Valuation date: September 30, 2019  
Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and Assumptions Used to Determine Contribution Rates:

Funding Method: Entry Age Normal Actuarial Cost Method  
Interest - A half year, based on the current 7.75% assumption.  
Salary - A full year, based on the current 4.72% assumption.

Amortization Method: New Unfunded Actuarial Accrued Liability (UAAL) amortization bases are amortized over the following periods:  
Experience: 10 years; Assumption / Method Changes: 20 years;  
Benefit Changes: 30 years.

Mortality: Female - PubS.H-2010 (Below Median) for employees, set forward one year.  
Male - PubS.H - 2010 (Below Median) for employees, set forward one year.

Interest Rate: 5.5% per year compounded annually, net of investment related expenses.

Inflation: 2.3% per year.

Retirement Rates: Age and experience-based probability table considering eligibility for normal retirement.

Salary Increases: Less than 10 years of credited service - 5%, 10-20 years of credited service - 4.5%, and more than 20 years of credited service - 4%.

Disability Rates: The rates are based on an experience study issued February 6, 2012 ranging from a disability assumption of 0.15% at age 20 to 1.20% at age 55.

Asset Smoothing Method: The total investment gain or loss for each plan year is recognized over a four year period. In the first year 25% of the gain or loss is recognized and 25% in each of the successive remaining three years. Investment gain or loss return is the difference between the actual rate of return on the Plan's assets and the assumed rate of return based on the actuarial assumption for investment return.

Payroll Growth: None.

9-30-19	9-30-20	9-30-21
\$ 855,177	\$ 924,533	\$ 1,043,900
299,294	594,622	869,152
(1,154,471)	(1,519,155)	(1,913,052)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 3,969,943	\$ 4,018,658	\$ 4,563,816
29.08%	37.80%	41.92%

CITY OF SEMINOLE, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
FLORIDA RETIREMENT SYSTEM - CITY'S PROPORTIONATE SHARE  
SCHEDULES OF CHANGES IN NET PENSION LIABILITY AND  
EMPLOYER CONTRIBUTIONS

	9/30/2015	9/30/2016	9/30/2017	9/30/2018
<b>SCHEDULE OF CHANGES IN NET PENSION LIABILITY</b>				
<b>FRS Pension Plan</b>				
Total Pension Liability	\$ 13,702,381	\$ 15,879,159	\$ 19,165,199	\$ 20,806,509
Plan Fiduciary Net Position	(12,605,623)	(13,478,706)	(16,078,091)	(17,530,786)
Net Pension Liability	<u>\$ 1,096,758</u>	<u>\$ 2,400,453</u>	<u>\$ 3,087,108</u>	<u>\$ 3,275,723</u>
Plan Net Position as a Percentage of Total Net Pension Liability	92%	85%	84%	84%
City's proportionate share of the total FRS Pension Liability	0.008491243%	0.009506714%	0.010436709%	0.010875388%
Service Cost	\$ 191,514	\$ 225,451	\$ 328,915	\$ 263,618
Interest on the total pension liability	1,061,870	1,279,953	1,980,093	1,397,262
Plan changes	-	3,415	14,621	-
Effect of economic/demographic gain or loss	146,836	103,608	224,028	71,528
Effect of assumptions	-	108,943	1,649,264	286,746
Employer contributions	(220,869)	(257,770)	(412,896)	(231,720)
Member contributions	(63,260)	(75,124)	(118,138)	(81,171)
Projected investment earnings	(1,015,541)	(1,170,686)	(1,670,426)	(1,163,639)
(Gain) Loss on investments	515,180	1,083,949	(1,311,714)	(357,263)
Administrative expense	1,637	1,956	2,907	2,194
Net change in net pension liability	617,367	1,303,695	686,654	187,555
Net pension liability - beginning	479,391	1,096,758	2,400,453	3,088,168
Net pension liability - ending	1,096,758	2,400,453	3,087,107	3,275,723
Net pension liability restatements by FRS	-	-	1,061	-
Net pension liability - ending as restated	<u>\$ 1,096,758</u>	<u>\$ 2,400,453</u>	<u>\$ 3,088,168</u>	<u>\$ 3,275,723</u>
Covered payroll	\$ 2,777,527	\$ 2,972,117	\$ 3,037,158	\$ 3,115,004
Net pension liability as a percentage of covered employee payroll	39%	81%	102%	105%

<b>Retiree Health Insurance Subsidy (HIS Plan)</b>				
Total Pension Liability	\$ 891,443	\$ 1,115,300	\$ 1,039,500	\$ 1,031,826
Plan Fiduciary Net Position	(4,416)	(10,791)	(17,050)	(22,175)
Net Pension Liability	<u>\$ 887,027</u>	<u>\$ 1,104,509</u>	<u>\$ 1,022,450</u>	<u>\$ 1,009,651</u>
Plan Net Position as a Percentage of Total Net Pension Liability	0.50%	0.97%	1.64%	2.15%
City's proportionate share of the total HIS Plan Pension Liability	0.008697689%	0.009477035%	0.009562343%	0.009539308%
Service Cost	\$ 23,443	\$ 38,340	\$ 25,974	\$ 24,654
Interest on the total pension liability	43,697	58,361	28,784	37,175
Effect of economic/demographic gain or loss	65,496	(4,604)	-	17,955
Effect of assumptions	-	201,994	(91,576)	(38,193)
Employer contributions	(41,199)	(76,553)	(45,138)	(54,065)
Member contributions	-	-	-	(23)
Projected investment earnings	(333)	(464)	(353)	(695)
(Gain) Loss on investments	290	380	235	377
Administrative expense	20	28	15	16
Net change in net pension liability	91,414	217,482	(82,059)	(12,799)
Net pension liability - beginning	795,613	887,027	1,104,509	1,022,450
Net pension liability - ending	<u>\$ 887,027</u>	<u>\$ 1,104,509</u>	<u>\$ 1,022,450</u>	<u>\$ 1,009,651</u>
Covered payroll	\$ 2,777,527	\$ 2,972,117	\$ 3,037,158	\$ 3,115,004
Net pension liability as a percentage of covered employee payroll	32%	37%	34%	32%

**SCHEDULE OF EMPLOYER CONTRIBUTIONS**

<b>FRS Pension Plan</b>				
Total contractually required contributions - paid by employer	\$ 241,861	\$ 270,074	\$ 316,067	\$ 325,639
Covered payroll	\$ 2,840,484	\$ 2,890,662	\$ 3,055,095	\$ 3,072,363
Contributions as a percentage of covered payroll	8.51%	9.34%	10.35%	10.60%

<b>Retiree Health Insurance Subsidy Plan (HIS Plan)</b>				
Total contractually required contributions - paid by employer	\$ 26,873	\$ 36,828	\$ 39,064	\$ 51,001
Covered payroll	\$ 2,840,484	\$ 2,890,662	\$ 3,055,095	\$ 3,072,363
Contributions as a percentage of covered payroll (as noted above)	0.95%	1.27%	1.28%	1.66%

**NOTE:** GASB 68 requires ten years of information. Information is only available for seven years. Additional years of information will be added as the information becomes available.



9/30/2019	9/30/2020	9/30/2021
\$ 19,630,685	\$ 20,550,480	\$ 21,150,056
(16,216,486)	(16,203,673)	(20,387,861)
<u>\$ 3,414,199</u>	<u>\$ 4,346,807</u>	<u>\$ 762,194</u>
83%	79%	96%
0.009913870%	0.010028995%	0.010088896%
\$ 250,134	\$ 265,513	\$ 267,201
1,308,125	1,349,795	1,383,507
1,131	-	-
891	47,322	36,282
62,565	184,501	4,700
(501,116)	(303,890)	(365,619)
(74,633)	(75,063)	(76,326)
(1,094,667)	(1,106,943)	(1,083,327)
184,105	569,211	(3,753,224)
<u>1,941</u>	<u>2,162</u>	<u>2,193</u>
138,476	932,608	(3,584,613)
<u>3,275,723</u>	<u>3,414,199</u>	<u>4,346,807</u>
3,414,199	4,346,807	762,194
-	-	-
<u>\$ 3,414,199</u>	<u>\$ 4,346,807</u>	<u>\$ 762,194</u>
\$ 3,112,061	\$ 3,127,630	\$ 3,135,868
110%	139%	24%
\$ 1,068,973	\$ 1,133,690	\$ 1,126,641
(28,098)	(34,066)	(40,092)
<u>\$ 1,040,875</u>	<u>\$ 1,099,623</u>	<u>\$ 1,086,548</u>
2.63%	3.00%	3.56%
0.009302664%	0.009006045%	0.008857849%
\$ 21,593	\$ 23,913	\$ 24,860
38,900	36,268	24,691
(341)	40,394	(726)
47,868	42,268	6,721
(76,207)	(83,577)	(68,525)
(18)	(33)	(5)
(950)	(1,063)	(812)
361	562	704
<u>18</u>	<u>16</u>	<u>17</u>
31,224	58,748	(13,075)
1,009,651	1,040,875	1,099,623
<u>\$ 1,040,875</u>	<u>\$ 1,099,623</u>	<u>\$ 1,086,548</u>
\$ 3,112,061	\$ 3,127,630	\$ 3,135,868
33%	35%	35%
\$ 345,218	\$ 380,544	\$ 447,412
\$ 3,135,371	\$ 3,136,083	\$ 3,252,250
11.01%	12.13%	13.76%
\$ 52,047	\$ 52,058	\$ 53,987
\$ 3,135,371	\$ 3,136,083	\$ 3,252,250
1.66%	1.66%	1.66%

CITY OF SEMINOLE, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
RETIREE HEALTH CARE PLAN  
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY

Reporting period ending: Measurement date:	9-30-18 <u>9-30-17</u>	9-30-19 <u>9-30-18</u>	9-30-20 <u>9-30-19</u>	9-30-21 <u>9-30-20</u>
<b>Total OPEB Liability</b>				
Service cost	\$ 40,514	\$ 37,867	\$ 35,656	\$ 52,436
Interest	14,732	17,504	20,071	20,052
Change in benefit terms	-	-	-	-
Differences between expected and actual experience	-	-	(83,482)	-
Change of assumptions	(27,558)	(26,074)	113,859	106,588
Benefit payments, including refunds of employee contributions	(24,551)	(26,699)	(28,968)	(16,724)
Net change in total opeb liability	3,137	2,598	57,136	162,352
Total OPEB liability beginning	453,119	456,256	458,854	515,990
Total OPEB liability ending	<u>\$ 456,256</u>	<u>\$ 458,854</u>	<u>\$ 515,990</u>	<u>\$ 678,342</u>
Covered Employee Payroll	\$ 6,108,118	\$ 6,352,442	\$ 6,933,180	\$ 7,210,507
Total OPEB liability as a percentage of covered employee payroll	7.47%	7.22%	7.44%	9.41%

**Notes to schedule:**

Changes in assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Fiscal year 2021 - 2.14%

Fiscal year 2020 - 3.58%

Fiscal year 2019 - 4.18%

Fiscal year 2018 - 3.64%

Fiscal year 2017 - 3.06%

**NOTE:** GASB 75 requires 10 year of information. Information is only available for four years. Additional years of information will be added as the information becomes available.

## **Combining Financial Statements**

These financial statements provide a more detailed view of the nonmajor funds that were combined for the governmental activities in the fund financial statements.

## CITY OF SEMINOLE, FLORIDA

COMBINING BALANCE SHEET  
NON-MAJOR GOVERNMENTAL FUNDS

September 30, 2021

With Comparative Amounts for September 30, 2020

	2021				2020
	Special Events	Library	Tree and Landscape Mitigation	Total Non-major Governmental Funds	Total
ASSETS					
Cash, pooled cash, and cash equivalents	\$ 86,683	\$ 1,110,834	\$ 207,205	\$ 1,404,722	\$ 401,004
TOTAL ASSETS	<u>\$ 86,683</u>	<u>\$ 1,110,834</u>	<u>\$ 207,205</u>	<u>\$ 1,404,722</u>	<u>\$ 401,004</u>
LIABILITIES AND FUND BALANCES					
LIABILITIES					
Accounts payable	\$ 491	\$ -	\$ -	\$ 491	\$ -
TOTAL LIABILITIES	<u>491</u>	<u>-</u>	<u>-</u>	<u>491</u>	<u>-</u>
FUND BALANCES					
Fund balances					
Restricted for:					
Library	-	1,110,834	-	1,110,834	109,822
Tree and landscape mitigation	-	-	207,205	207,205	237,515
Committed for:					
Special events	86,192	-	-	86,192	53,667
TOTAL FUND BALANCES	<u>86,192</u>	<u>1,110,834</u>	<u>207,205</u>	<u>1,404,231</u>	<u>401,004</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 86,683</u>	<u>\$ 1,110,834</u>	<u>\$ 207,205</u>	<u>\$ 1,404,722</u>	<u>\$ 401,004</u>

## CITY OF SEMINOLE, FLORIDA

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
NON-MAJOR GOVERNMENTAL FUNDS

For the Year Ended September 30, 2021

With Comparative Amounts for the Year Ended September 30, 2020

	2021				2020
	Special Events	Library	Tree and Landscape Mitigation	Total Non-major Governmental Funds	Total
REVENUES					
Miscellaneous revenues	\$ 69,801	\$ 1,001,012	\$ -	\$ 1,070,813	\$ 106,258
TOTAL REVENUES	69,801	1,001,012	-	1,070,813	106,258
EXPENDITURES					
Current					
Culture and recreation	37,276	-	30,310	67,586	46,548
TOTAL EXPENDITURES	37,276	-	30,310	67,586	46,548
EXCESS OF REVENUE OVER (UNDER) EXPENDITURES	32,525	1,001,012	(30,310)	1,003,227	59,710
OTHER FINANCING SOURCES (USES)	-	-	-	-	-
NET CHANGE IN FUND BALANCES	32,525	1,001,012	(30,310)	1,003,227	59,710
FUND BALANCES - BEGINNING OF YEAR	53,667	109,822	237,515	401,004	341,294
FUND BALANCES - END OF YEAR	\$ 86,192	\$ 1,110,834	\$ 207,205	\$ 1,404,231	\$ 401,004

## **Other Supplementary Schedules**

These schedules are presented to provide greater detailed information than reported in the preceding financial statements. These schedules are not necessary for fair presentation in conformity with Generally Accepted Accounting Principles.

## CITY OF SEMINOLE, FLORIDA

RECONCILIATION OF TOTAL FUND BALANCE FOR THE GOVERNMENTAL FUNDS  
TO TOTAL NET POSITION FOR GOVERNMENTAL ACTIVITIES

September 30, 2021

	Total Governmental Funds	Long-term Assets, Liabilities	Pension Related Items	Reclasses & Eliminations	Statement of Net Position Totals
<b>ASSETS</b>					
Cash, pooled cash, and cash equivalents	\$ 21,862,852	\$ -	\$ -	\$ -	\$ 21,862,852
Receivables					
Taxes	4,977	-	-	-	4,977
Due from other governments	1,916,269	-	-	-	1,916,269
Due from other governmental funds	8,583	-	-	(8,583)	-
Inventories - at cost	72,857	-	-	-	72,857
Prepaid items	11,789	-	-	-	11,789
Capital assets	-	65,349,984	-	-	65,349,984
Accumulated depreciation	-	(21,610,199)	-	-	(21,610,199)
Deferred outflows of resources					
Total Other Post Employment Benefits	-	203,340	-	-	203,340
Defined benefit pension plan - Fire Pension	-	-	9,649,715	-	9,649,715
Defined benefit pension plan - Florida Retirement System	-	-	1,017,797	-	1,017,797
<b>TOTAL ASSETS</b>	<b>\$ 23,877,327</b>	<b>\$ 43,943,125</b>	<b>\$ 10,667,512</b>	<b>\$ (8,583)</b>	<b>\$ 78,479,381</b>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 584,537	\$ -	\$ -	\$ -	\$ 584,537
Accrued liabilities	978,830	-	-	-	978,830
Due to other governmental funds	8,583	-	-	(8,583)	-
Total Other Post Employment Benefits liability	-	678,342	-	-	678,342
Compensated absences	-	1,346,735	-	-	1,346,735
Net pension liability - Fire Pension	-	-	16,156,443	-	16,156,443
Net pension liability - Florida Retirement System	-	-	1,848,742	-	1,848,742
Deferred inflows of resources					
Deferred revenue	97,304	-	-	-	97,304
Total Other Post Employment Benefits	-	97,623	-	-	97,623
Defined benefit pension plan - Fire pension	-	-	1,476,873	-	1,476,873
Defined benefit pension plan - Florida Retirement System	-	-	2,859,039	-	2,859,039
<b>TOTAL LIABILITIES</b>	<b>1,669,254</b>	<b>2,122,700</b>	<b>22,341,097</b>	<b>(8,583)</b>	<b>26,124,468</b>
<b>TOTAL FUND BALANCES / NET POSITION</b>	<b>22,208,073</b>	<b>41,820,425</b>	<b>(11,673,585)</b>	<b>-</b>	<b>52,354,913</b>
<b>TOTAL LIABILITIES AND FUND BALANCES / NET POSITION</b>	<b>\$ 23,877,327</b>	<b>\$ 43,943,125</b>	<b>\$ 10,667,512</b>	<b>\$ (8,583)</b>	<b>\$ 78,479,381</b>

## CITY OF SEMINOLE, FLORIDA

RECONCILIATION OF NET CHANGE IN FUND BALANCES FOR THE GOVERNMENTAL FUNDS  
TO CHANGE IN NET POSITION FOR GOVERNMENTAL ACTIVITIES

For the Year Ended September 30, 2021

	Total Governmental Funds	Capital Related Items	Compensated Absences and OPEB Transactions	Pension Related Items	Reclasses & Eliminations	Statement of Activities Totals
<b>REVENUES</b>						
Taxes	\$ 10,041,194	\$ -	\$ -	\$ -	\$ (10,041,194)	\$ -
Licenses and permits	481,542	-	-	-	(481,542)	-
Intergovernmental revenue	3,863,037	-	-	-	(3,863,037)	-
Charges for services	9,239,971	-	-	-	732,398	9,972,369
Fines and forfeitures	36,260	-	-	-	(36,260)	-
Miscellaneous revenues	1,358,210	-	-	-	(1,358,210)	-
Operating grants and contributions	-	-	-	-	1,589,240	1,589,240
Capital grants and contributions	-	-	-	-	808,831	808,831
General revenues	-	-	-	-	12,649,774	12,649,774
<b>TOTAL REVENUES</b>	<b>25,020,214</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>25,020,214</b>
<b>EXPENDITURES</b>						
<b>Current</b>						
General government	1,630,457	151,154	35,911	(107,325)	-	1,710,197
Public safety	12,798,277	-	-	-	(12,798,277)	-
Law enforcement	-	-	-	-	1,894,374	1,894,374
Fire	-	568,019	205,237	1,751,647	10,410,908	12,935,811
Code enforcement	-	12,026	5,656	(13,222)	492,995	497,455
Physical environment	755,238	237,048	19,789	(35,457)	-	976,618
Public works	875,007	174,846	16,267	(35,056)	-	1,031,064
Culture and recreation	2,380,011	-	-	-	(2,380,011)	-
Library	-	7,604	(884)	(56,752)	1,046,781	996,749
Recreation	-	522,809	20,611	(45,902)	1,333,230	1,830,748
Capital Outlay	3,411,502	(3,411,502)	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>21,850,492</b>	<b>(1,737,996)</b>	<b>302,587</b>	<b>1,457,933</b>	<b>-</b>	<b>21,873,016</b>
<b>OTHER FINANCING SOURCES (USES)</b>						
Proceeds from sale of capital assets	51,162	(51,162)	-	-	-	-
Transfers in	2,087,536	-	-	-	(2,087,536)	-
Transfers out	(2,087,536)	-	-	-	2,087,536	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>51,162</b>	<b>(51,162)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCE / NET POSITION</b>	<b>\$ 3,220,884</b>	<b>\$ 1,686,834</b>	<b>\$ (302,587)</b>	<b>\$ (1,457,933)</b>	<b>\$ -</b>	<b>\$ 3,147,198</b>



## Statistical Section

Statistical schedules differ from financial statements because they usually cover more than one fiscal year and may present non-accounting data. These tables reflect financial trends, revenue capacity, debt capacity, demographics, and operating information of the City.

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## **Schedules of Financial Trends Information**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

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City of Seminole, Florida  
Schedule 1  
Net Position by Component  
Last Ten Fiscal Years

	2012	2013	(Restated) (1) 2014	(Restated) (2) 2015 (1)
Governmental activities				
Net investment in capital assets	\$ 29,270,861	\$ 30,587,031	\$ 30,606,323	\$ 33,226,494
Restricted	3,241,844	3,728,343	4,347,386	4,763,310
Unrestricted	6,972,322	6,880,991	7,405,080	4,610,907
Total governmental activities net position	<u>\$ 39,485,027</u>	<u>\$ 41,196,365</u>	<u>\$ 42,358,789</u>	<u>\$ 42,600,711</u>

(1) - The City implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions. The unrestricted balance for fiscal year 2014 has been restated to reflect the net pension liability of the Fire Fighters Pension Trust Fund. The unrestricted balance for fiscal year 2015 also reflects the net pension liability of the City's proportionate share of the Florida Retirement System.

(2) - The City determined that the implementation of GASB Statements 68 and 71 was based on actuarial information for the reporting period ending September 30, 2016 rather than the reporting period ended September 30, 2015. As a result, the net position as of October 1, 2015 has been corrected and the impact of GASB Statements 68 and 71 on the fiscal year ended September 30, 2016 has been restated.

(3) - The beginning net position balance for fiscal year 2018 has been restated to reflect the City's total OPEB liability as of October 1, 2017 as a result of implementing GASB 75.

(Restated) (2)		(Restated) (3)			
2016	2017	2018	2019	2020	2021
\$ 34,346,639	\$ 37,082,445	\$ 38,173,835	\$ 41,289,855	\$ 42,052,950	\$ 43,739,785
5,669,123	6,812,078	7,800,173	8,026,615	9,287,130	10,958,908
4,107,215	2,622,944	1,806,860	1,216,021	(2,132,365)	(2,343,780)
<u>\$ 44,122,977</u>	<u>\$ 46,517,467</u>	<u>\$ 47,780,868</u>	<u>\$ 50,532,491</u>	<u>\$ 49,207,715</u>	<u>\$ 52,354,913</u>

City of Seminole, Florida  
Schedule 2  
Changes in Net Position  
Last Ten Fiscal Years

	2012	2013	(Restated) (1) 2014	(Restated) (2) (3) 2015	(Restated) (3) 2016	2017	(Restated) (4) 2018
<b>Expenses</b>							
Governmental activities:							
General government	\$ 1,191,801	\$ 1,181,971	\$ 1,415,475	\$ 1,461,642	\$ 1,542,080	\$ 1,600,302	\$ 2,030,218
Law enforcement	1,699,930	1,571,901	1,574,965	1,599,188	1,632,374	1,663,741	1,721,662
Fire	8,286,660	7,912,490	7,142,895	7,614,360	9,114,790	9,289,154	9,619,363
Code enforcement	338,965	335,025	416,183	458,128	515,657	552,048	490,354
Physical environment	642,876	780,806	871,087	905,616	893,272	890,862	978,715
Public works	1,287,121	1,360,669	1,048,973	1,029,756	1,073,199	1,137,588	1,080,151
Library	988,308	1,073,879	1,045,562	1,031,000	1,107,542	1,160,834	1,159,473
Recreation	1,440,688	1,448,393	1,533,638	1,450,978	1,633,090	1,633,034	1,762,796
Interest on long-term debt	252,784	203,575	215,133	55,443	44,403	33,225	21,912
Total governmental activities expenses	<u>\$ 16,129,133</u>	<u>\$ 15,868,709</u>	<u>\$ 15,263,911</u>	<u>\$ 15,606,111</u>	<u>\$ 17,556,407</u>	<u>\$ 17,960,788</u>	<u>\$ 18,864,644</u>
<b>Program Revenues</b>							
Governmental activities:							
Charges for services							
General government	\$ 532,788	\$ 499,110	\$ 530,401	\$ 527,187	\$ 563,283	\$ 591,676	\$ 616,033
Law enforcement	150,917	45,131	27,942	34,632	26,492	52,168	27,511
Fire	6,544,427	6,451,407	6,258,082	6,188,399	6,659,370	6,989,756	7,195,129
Code enforcement	322,808	415,882	433,057	468,432	735,072	747,155	453,570
Physical environment	176,073	3,231	49,187	49,522	19,438	74,734	229,348
Library	75,450	82,424	85,856	86,909	84,306	84,343	85,604
Recreation	518,343	549,588	589,149	584,522	631,501	552,711	547,746
Operating grants and contributions	263,282	307,898	238,367	312,885	268,375	273,537	383,514
Capital grants and contributions	488,129	270,250	756,564	37,230	435,694	888,469	12,724
Total governmental activities program revenues	<u>\$ 9,072,217</u>	<u>\$ 8,624,921</u>	<u>\$ 8,968,605</u>	<u>\$ 8,289,718</u>	<u>\$ 9,423,531</u>	<u>\$ 10,254,549</u>	<u>\$ 9,551,179</u>
<b>Net (Expense)/Revenue</b>							
Governmental activities net expense	<u>\$ (7,056,916)</u>	<u>\$ (7,243,788)</u>	<u>\$ (6,295,306)</u>	<u>\$ (7,316,393)</u>	<u>\$ (8,132,876)</u>	<u>\$ (7,706,239)</u>	<u>\$ (9,313,465)</u>
<b>General Revenues and Other Changes in Net Position</b>							
Governmental activities:							
Taxes							
Ad valorem	\$ 2,372,877	\$ 2,276,155	\$ 2,337,121	\$ 2,462,476	\$ 2,703,650	\$ 2,867,920	\$ 3,166,903
Franchise fees	1,361,423	1,286,329	1,372,643	1,411,294	1,330,080	1,350,163	1,469,464
Utility taxes	1,026,026	1,074,203	1,141,682	1,124,390	1,155,885	1,187,827	1,241,992
Communication services tax	830,481	773,387	720,765	711,714	695,750	688,875	684,754
Half-cent sales tax	907,237	947,232	992,067	1,049,621	1,118,003	1,152,155	1,197,042
Infrastructure tax	1,346,319	1,422,592	1,514,280	1,632,208	1,724,478	1,775,456	1,865,950
Local option gas tax	227,177	231,605	231,838	240,313	247,261	249,397	248,941
Other taxes	19,638	22,422	21,054	20,875	29,705	22,686	24,282
State revenue sharing	379,770	412,322	448,691	493,491	520,348	562,279	584,888
Investment income	5,952	5,840	10,253	19,755	31,382	67,789	122,915
Miscellaneous	104,857	111,069	138,369	133,449	98,610	176,182	261,965
Special Item	-	391,970	-	-	-	-	-
Total governmental activities	<u>\$ 8,581,757</u>	<u>\$ 8,955,126</u>	<u>\$ 8,928,763</u>	<u>\$ 9,299,586</u>	<u>\$ 9,655,152</u>	<u>\$ 10,100,729</u>	<u>\$ 10,869,096</u>
<b>Change in Net Position</b>							
Governmental activities	<u>\$ 1,524,841</u>	<u>\$ 1,711,338</u>	<u>\$ 2,633,457</u>	<u>\$ 1,983,193</u>	<u>\$ 1,522,276</u>	<u>\$ 2,394,490</u>	<u>\$ 1,555,631</u>
<b>Net position</b>							
Governmental activities:							
Net position - beginning of year	\$ 37,960,186	\$ 39,485,027	\$ 39,725,332	\$ 40,617,518	\$ 42,600,711	\$ 44,122,977	\$ 46,225,237
Net position - end of year	<u>\$ 39,485,027</u>	<u>\$ 41,196,365</u>	<u>\$ 42,358,789</u>	<u>\$ 42,600,711</u>	<u>\$ 44,122,987</u>	<u>\$ 46,517,467</u>	<u>\$ 47,780,868</u>

(1) - The beginning net position balance for fiscal year 2014 has been restated to reflect the net pension liability of the Fire Fighters Pension Trust Fund as of October 1, 2013 as a result of implementing GASB Statement No. 68. Additionally, Fire expenses have been restated for fiscal year 2014 to reflect the change in pension expense resulting from the implementation of GASB 68.

(2) - The beginning net position balance for fiscal year 2015 has been restated to reflect the net pension liability of the City's proportionate share of the Florida Retirement System as of October 1, 2014 as a result of implementing GASB 68.

(3) - The City determined that the implementation of GASB Statements 68 and 71 was based on actuarial information for the reporting period ending September 30, 2016 rather than the reporting period ended September 30, 2015. As a result, the net position as of October 1, 2015 has been corrected and the impact of GASB Statements 68 and 71 on the fiscal year ended September 30, 2016 has been restated.

(4) - The beginning net position balance for fiscal year 2018 has been restated to reflect the City's total OPEB liability as of October 1, 2017 as a result of implementing GASB 75.

2019	2020	2021
\$ 1,690,641	\$ 1,851,353	\$ 1,710,197
1,786,677	1,838,874	1,894,374
9,513,529	13,321,898	12,935,811
560,764	580,987	497,455
1,040,052	990,731	976,618
1,121,291	1,117,267	1,031,064
1,280,567	1,203,467	996,749
1,824,599	1,860,644	1,830,748
10,566	-	-
<u>\$ 18,828,686</u>	<u>\$ 22,765,221</u>	<u>\$ 21,873,016</u>

\$ 626,496	\$ 650,512	\$ 686,512
21,137	17,012	25,842
7,327,021	7,868,246	8,374,660
480,346	366,634	339,571
87,567	121,703	8,441
80,300	64,138	68,647
508,805	307,630	468,696
811,112	330,673	1,589,240
107,000	7,413	808,831
<u>\$ 10,049,784</u>	<u>\$ 9,733,961</u>	<u>\$ 12,370,440</u>

<u>\$ (8,778,902)</u>	<u>\$ (13,031,260)</u>	<u>\$ (9,502,576)</u>
-----------------------	------------------------	-----------------------

\$ 3,494,421	\$ 3,771,940	\$ 4,106,981
1,594,494	1,564,624	1,562,717
1,359,180	1,424,061	1,441,679
625,481	693,423	625,268
1,224,721	1,175,516	1,412,256
1,972,451	1,954,561	2,304,549
227,493	228,349	232,332
24,633	18,384	20,242
605,606	554,839	675,689
225,351	198,381	19,055
176,694	122,406	249,006
-	-	-
<u>\$ 11,530,525</u>	<u>\$ 11,706,484</u>	<u>\$ 12,649,774</u>

<u>\$ 2,751,623</u>	<u>\$ (1,324,776)</u>	<u>\$ 3,147,198</u>
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<u>\$ 47,780,868</u>	<u>\$ 50,532,491</u>	<u>\$ 49,207,715</u>
<u>\$ 50,532,491</u>	<u>\$ 49,207,715</u>	<u>\$ 52,354,913</u>

City of Seminole, Florida  
Schedule 3  
Fund Balances, Governmental Funds  
Last Ten Fiscal Years

	2012	2013	2014	2015
General Fund				
Nonspendable	\$ 148,090	\$ 194,533	\$ 181,662	\$ 170,207
Restricted	29,853	29,853	-	-
Committed	4,443,388	4,272,683	4,317,047	57,059
Assigned	226,215	894,037	1,297,325	1,149,994
Unassigned	915,132	915,132	787,131	5,059,814
Total general fund	<u>\$ 5,762,678</u>	<u>\$ 6,306,238</u>	<u>\$ 6,583,165</u>	<u>\$ 6,437,074</u>
All Other Governmental Funds				
Restricted	\$ 3,211,991	\$ 3,698,490	\$ 4,347,386	\$ 4,763,310
Committed	477,000	351,568	320,187	321,952
Assigned	2,100,086	1,191,732	2,477,888	1,501,937
Unassigned	-	-	-	-
Total all other governmental funds	<u>\$ 5,789,077</u>	<u>\$ 5,241,790</u>	<u>\$ 7,145,461</u>	<u>\$ 6,587,199</u>



2016	2017	2018	2019	2020	2021
\$ 200,955	\$ 190,472	\$ 219,288	\$ 188,169	\$ 163,913	\$ 84,646
-	-	-	-	-	-
19,050	45,645	139,405	12,521	20,902	52,970
1,897,191	1,473,378	1,177,756	1,589,945	1,347,829	1,500,000
5,059,814	5,059,814	5,059,814	6,093,543	6,263,511	6,013,643
<u>\$ 7,177,010</u>	<u>\$ 6,769,309</u>	<u>\$ 6,596,263</u>	<u>\$ 7,884,178</u>	<u>\$ 7,796,155</u>	<u>\$ 7,651,259</u>
\$ 5,669,123	\$ 6,812,078	\$ 7,800,173	\$ 8,026,615	\$ 9,287,130	\$ 10,958,908
327,776	328,935	338,624	440,899	175,918	353,225
1,376,097	1,480,787	2,183,117	944,793	1,727,986	3,254,980
-	-	-	-	-	(10,299)
<u>\$ 7,372,996</u>	<u>\$ 8,621,800</u>	<u>\$ 10,321,914</u>	<u>\$ 9,412,307</u>	<u>\$ 11,191,034</u>	<u>\$ 14,556,814</u>

City of Seminole, Florida  
Schedule 4  
Changes in Fund Balances, Governmental Funds  
Last Ten Fiscal Years

	2012	2013	2014	2015
<b>Revenues</b>				
Taxes	\$ 6,937,126	\$ 6,832,666	\$ 7,086,491	\$ 7,342,082
Licenses and permits	468,235	541,743	559,750	569,266
Intergovernmental revenue	2,311,313	2,221,224	2,696,505	2,166,168
Charges for services	7,350,790	7,305,108	7,176,437	7,087,101
Fines and forfeitures	179,709	78,012	65,468	76,125
Miscellaneous revenue	397,752	204,401	278,200	348,562
Total revenues	<u>17,644,925</u>	<u>17,183,154</u>	<u>17,862,851</u>	<u>17,589,304</u>
<b>Expenditures</b>				
General government	1,068,290	1,034,420	1,244,404	1,385,947
Public safety	9,884,635	9,467,565	9,215,578	9,226,960
Physical environment	459,306	578,915	671,160	741,708
Public works	1,125,341	1,210,590	881,187	865,374
Culture and recreation	2,110,876	2,194,170	2,270,071	2,139,779
Capital outlay	2,285,496	1,716,466	2,229,184	2,973,807
Debt service				
Principal retirement	1,027,093	781,391	3,606,085	903,909
Interest and fiscal charges	252,043	208,287	225,393	56,173
Total expenditures	<u>18,213,080</u>	<u>17,191,804</u>	<u>20,343,062</u>	<u>18,293,657</u>
Excess of revenues over (under) expenditures	(568,155)	(8,650)	(2,480,211)	(704,353)
<b>Other Financing Sources (Uses)</b>				
Sale of capital assets	15,702	4,923	43,636	-
Issuance of debt	-	-	1,500,000	-
Issuance of debt - refunding bonds	-	-	3,117,173	-
Transfers in	463,088	343,926	798,993	1,254,642
Transfers out	(463,088)	(343,926)	(798,993)	(1,254,642)
Total other financing sources (uses)	<u>15,702</u>	<u>4,923</u>	<u>4,660,809</u>	<u>-</u>
Net change in fund balances	(552,453)	(3,727)	2,180,598	(704,353)
Fund balances - beginning of year	12,104,208	11,551,755	11,548,028	13,728,626
Fund balances - end of year	<u>\$ 11,551,755</u>	<u>\$ 11,548,028</u>	<u>\$ 13,728,626</u>	<u>\$ 13,024,273</u>
Debt service as a percentage of noncapital expenditures	8.0%	6.4%	21.2%	6.3%

Note 1

Note 1 - September 30, 2014 debt principal retirement includes \$3,074,173 of current refunding of Revenue Bonds.

2016	2017	2018	2019	2020	2021
\$ 7,609,843	\$ 7,870,241	\$ 8,429,063	\$ 9,046,027	\$ 9,408,609	\$ 10,041,194
845,312	871,133	581,914	605,568	510,573	481,542
2,665,072	3,223,209	2,508,181	3,046,448	2,380,782	3,863,037
7,617,744	7,905,874	8,137,165	8,263,519	8,653,885	9,239,971
62,102	83,499	53,124	57,282	29,502	36,260
278,610	401,322	710,828	561,465	457,094	1,358,210
19,078,683	20,355,278	20,420,275	21,580,309	21,440,445	25,020,214
1,325,626	1,411,617	1,806,249	1,362,122	1,478,299	1,630,457
9,981,601	10,241,068	10,633,044	11,214,299	12,070,483	12,798,277
650,431	691,150	751,528	690,201	660,265	755,238
864,539	926,459	883,517	880,641	874,404	875,007
2,265,869	2,268,671	2,355,251	2,462,864	2,348,798	2,380,011
1,509,625	3,241,823	1,504,360	3,681,845	2,340,442	3,411,502
915,211	926,376	938,228	933,449	-	-
45,302	34,136	22,834	11,483	-	-
17,558,204	19,741,300	18,895,011	21,236,904	19,772,691	21,850,492
1,520,479	613,978	1,525,264	343,405	1,667,754	3,169,722
5,254	227,125	1,804	34,903	22,950	51,162
-	-	-	-	-	-
-	-	-	-	-	-
1,267,321	3,234,981	1,740,758	1,230,953	1,583,945	2,087,536
(1,267,321)	(3,234,981)	(1,740,758)	(1,230,953)	(1,583,945)	(2,087,536)
5,254	227,125	1,804	34,903	22,950	51,162
1,525,733	841,103	1,527,068	378,308	1,690,704	3,220,884
13,024,273	14,550,006	15,391,109	16,918,177	17,296,485	18,987,189
\$ 14,550,006	\$ 15,391,109	\$ 16,918,177	\$ 17,296,485	\$ 18,987,189	\$ 22,208,073
6.0%	5.8%	5.5%	5.4%	0.0%	0.0%

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## **Schedules of Revenue Capacity Information**

These schedules contain information to help the reader assess the City's most significant local revenue source – the property tax.

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City of Seminole, Florida  
Schedule 5  
Assessed Value and Actual Value of Taxable Property  
Last Ten Fiscal Years

Fiscal Year Ended September 30	Amounts			
	Residential	Commercial	Governmental	Institutional
2012	\$ 958,108,790	\$ 256,385,346	\$ 66,556,977	\$ 83,453,992
2013	886,541,181	255,861,874	65,846,748	86,156,092
2014	950,903,585	266,267,243	67,627,741	85,928,141
2015	1,067,475,461	271,501,712	70,441,180	88,906,537
2016	1,242,067,559	283,973,414	72,413,737	90,329,380
2017	1,358,140,391	293,864,481	72,396,438	89,828,341
2018	1,465,109,198	344,656,863	89,441,131	72,714,475
2019	1,596,303,157	402,962,790	92,232,189	76,798,243
2020	1,740,615,978	415,776,989	81,985,262	96,712,846
2021	1,890,637,148	441,814,255	87,807,117	102,537,362
	Percentages			
	Residential	Commercial	Governmental	Institutional
2012	66.80%	17.87%	4.64%	5.82%
2013	65.16%	18.80%	4.84%	6.33%
2014	66.47%	18.61%	4.73%	6.01%
2015	68.59%	17.45%	4.53%	5.71%
2016	71.05%	16.25%	4.14%	5.17%
2017	72.44%	15.67%	3.86%	4.79%
2018	71.93%	16.92%	4.39%	3.57%
2019	71.07%	17.94%	4.11%	3.42%
2020	72.01%	17.20%	3.39%	4.00%
2021	72.51%	16.95%	3.37%	3.93%

Note:

1. Source: Pinellas County Property Appraiser

Amounts					
Misc. & Personal	Total Assessed	Less: Tax-Exempt	Total Taxable Assessed	Total Direct Tax	
\$ 69,888,558	\$ 1,434,393,663	\$ 445,853,226	\$ 988,540,437	2.4793	
66,250,821	1,360,656,716	410,232,747	950,423,969	2.4793	
59,771,829	1,430,498,539	454,262,276	976,236,263	2.4793	
58,003,299	1,556,328,189	527,299,405	1,029,028,784	2.4793	
59,253,169	1,748,037,259	618,047,694	1,129,989,565	2.4793	
60,603,885	1,874,833,536	677,685,205	1,197,148,331	2.4793	
64,938,102	2,036,859,769	718,243,705	1,318,616,064	2.4793	
77,658,411	2,245,954,790	785,913,485	1,460,041,305	2.4793	
82,008,209	2,417,099,284	836,256,949	1,580,842,335	2.4793	
84,451,632	2,607,247,514	887,536,992	1,719,710,522	2.4793	
Percentages					
4.87%	100.00%	31.08%	68.92%		
4.87%	100.00%	30.15%	69.85%		
4.18%	100.00%	31.76%	68.24%		
3.73%	100.00%	33.88%	66.12%		
3.39%	100.00%	35.36%	64.64%		
3.23%	100.00%	36.15%	63.85%		
3.19%	100.00%	35.26%	64.74%		
3.46%	100.00%	34.99%	65.01%		
3.39%	100.00%	34.60%	65.40%		
3.24%	100.00%	34.04%	65.96%		



City of Seminole, Florida  
Schedule 6  
Direct and Overlapping Property Tax Rates  
Last Ten Fiscal Years  
(rates per \$1,000 of assessed value)

Fiscal Year	City	County	School Board	County-Wide Overlapping Rates					EMS	Total
				Pinellas County Transit	Pinellas County Planning	Juvenile Welfare	Southwest Florida Water Management	Pinellas Anclote River		
2012	2.4793	4.8730	8.3850	0.7305	0.0125	0.8337	0.3928	n/a	0.8506	18.5574
2013	2.4793	5.0727	8.3020	0.7305	0.0125	0.8981	0.3928	n/a	0.9158	18.8037
2014	2.4793	5.3377	8.0600	0.7305	0.0160	0.8981	0.3818	n/a	0.9158	18.8192
2015	2.4793	5.3377	7.8410	0.7305	0.0160	0.8981	0.3658	n/a	0.9158	18.5842
2016	2.4793	5.3377	7.7700	0.7305	0.0160	0.8981	0.3488	n/a	0.9158	18.4962
2017	2.4793	5.3377	7.3180	0.7500	0.0150	0.8981	0.3317	n/a	0.9158	18.0456
2018	2.4793	5.3590	7.0090	0.7500	0.0150	0.8981	0.3131	n/a	0.9158	17.7393
2019	2.4793	5.3590	6.7270	0.7500	0.0150	0.8981	0.2955	n/a	0.9158	17.4397
2020	2.4793	5.3590	6.5840	0.7500	0.0150	0.8981	0.2801	n/a	0.9158	17.2813
2021	2.4793	5.2755	6.4270	0.7500	0.0150	0.8981	0.2669	n/a	0.9158	17.0276

Note:

1. Source: Pinellas County Property Appraiser
2. The Ad valorem direct tax rate for the City of Seminole pertains to operating expenditures only, and therefore no further breakdown of the direct rate can be shown.
3. May 31, 2011 - Pinellas Anclote River merged and consolidated into the Southwest Florida Water Management District.

City of Seminole, Florida  
Schedule 7  
Principal Property Taxpayers  
Current Year and Nine Years Ago

2021				2012			
Taxpayer	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxpayer	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Seminole Mall LP	\$ 79,308,500	1	4.61%	Freedom Square Trust	\$ 20,334,682	1	2.06%
CBPF LLC	70,000,000	2	4.07%	Downtown Seminole LLC	16,172,125	2	1.64%
Addison on Long Bayou LLC	50,000,000	3	2.91%	Sembler Family Partnership	14,215,085	3	1.44%
Freedom Square Trust	22,215,830	4	1.29%	East Madeira Corp	12,740,000	4	1.29%
Harbor Lights MHC LLC	16,550,000	5	0.96%	Essilor North America Inc	9,587,241	5	0.97%
Wal-Mart Stores East LP	19,285,000	6	1.12%	New Plan Realty Trust	8,546,000	6	0.86%
Sembler Family Ptnshp #47 LTD	17,890,000	7	1.04%	Dayton Hudson Corp	8,516,000	7	0.86%
Eastern Oil Co	11,827,750	8	0.69%	Home Depot	7,685,000	8	0.78%
Briemor Seminole Plaza Owner LLC	11,380,000	9	0.66%	K E Bay Pines Properties LLC	7,671,763	9	0.78%
Datytton Judson Corp	<u>10,975,000</u>	10	0.64%	Colonnades Seminole LLC	<u>7,418,090</u>	10	0.75%
Total Principal Taxpayers	309,432,080		17.99%	Total Principal Taxpayers	\$ 112,885,986		11.42%
All Other Taxpayers	<u>1,410,278,442</u>		<u>82.01%</u>	All Other Taxpayers	<u>\$ 875,654,451</u>		<u>88.58%</u>
Total	<u>\$ 1,719,710,522</u>		<u>100.00%</u>	Total	<u>\$ 988,540,437</u>		<u>100.00%</u>

Notes:

1. Source: Pinellas County Property Appraiser

Notes:

1. Source: Pinellas County Property Appraiser

City of Seminole, Florida  
Schedule 8  
Property Tax Levies and Collections  
Last Ten Fiscal Years

Fiscal Year Ended September 30	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years (2)	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2012	\$ 2,450,887	\$ 2,369,604	96.68%	\$ 3,273	\$ 2,372,877	96.82%
2013	2,356,381	2,269,898	96.33%	6,257	2,276,155	96.60%
2014	2,420,380	2,331,440	96.33%	5,681	2,337,121	96.56%
2015	2,551,270	2,458,626	96.37%	3,850	2,462,476	96.52%
2016	2,801,581	2,699,852	96.37%	3,798	2,703,650	96.50%
2017	2,968,213	2,859,518	96.34%	8,402	2,867,920	96.62%
2018	3,268,103	3,122,278	95.54%	44,625	3,166,903	96.90%
2019	3,619,880	3,488,211	96.36%	6,210	3,494,421	96.53%
2020	3,919,381	3,767,857	96.13%	4,083	3,771,940	96.24%
2021	4,263,677	4,101,546	96.20%	5,435	4,106,981	96.32%

Notes:

1. Source: Pinellas County Property Appraiser
2. The Pinellas County Property Appraiser does not provide information on subsequent year collections by year. The City is continuing to work with Pinellas County to obtain the delinquent collections by year.

## **Schedules of Debt Capacity Information**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

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City of Seminole, Florida  
Schedule 9  
Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years

Fiscal Year	Revenue Bonds	Total	Percentage of Personal Income	Per Capita
2012	\$ 4,387,476	\$ 4,387,476	0.65%	\$ 254
2013	3,606,085	3,606,085	0.51%	209
2014	4,617,173	4,617,173	0.63%	259
2015	3,713,264	3,713,264	0.49%	207
2016	2,798,053	2,798,053	0.42%	154
2017	1,871,677	1,871,677	0.31%	56
2018	933,449	933,449	0.15%	27
2019	-	-	0.00%	-
2020	-	-	0.00%	-
2021	-	-	0.00%	-

Notes:

1. The City has had no general obligation bonded debt in the last ten years.
2. The Revenue Bonds, Series 2014 were paid off in September 2019.

City of Seminole, Florida  
Schedule 10  
Direct and Overlapping Governmental Activities Debt  
As of September 30, 2021

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Pinellas County School Board (2)	\$ 6,000	1.87%	\$ 112
Capital Leases (2)	3,407,577	1.87%	63,887
Pinellas County Governmental Activities Bonds (2)	<u>12,005,521</u>	1.87%	<u>225,084</u>
Total Overlapping	<u>\$ 15,419,098</u>		289,083
City direct debt	<u>\$ -</u>	100.00%	<u>-</u>
Total direct and overlapping debt			<u>\$ 289,083</u>
Total direct and overlapping debt per capita			<u>\$ 15</u>

Notes:

1. The City's share is calculated based on the ratio of the 2021 City Taxable Value of \$1,719,710,522 to the County's Taxable Value of \$91,725,856,109.
2. The City of Seminole is not responsible for the debt of the County or School Board.
3. 2021 permanent Seminole population is 19,364.

City of Seminole, Florida  
Schedule 11  
Legal Debt Margin Information  
Last Ten Fiscal Years

	2012	2013	2014	2015
Debt limit	\$ 98,854,044	\$ 95,042,397	\$ 97,623,626	\$ 102,902,878
Total net debt applicable to limit	-	-	-	-
Legal debt margin - General Obligation Debt	<u>\$ 98,854,044</u>	<u>\$ 95,042,397</u>	<u>\$ 97,623,626</u>	<u>\$ 102,902,878</u>
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%

Notes:

1. State law does not provide for a legal debt margin; however, the City's Code provides for a legal debt margin of 10% of assessed value.
2. The City did not have any General Obligation (G.O.) debt outstanding during fiscal years 2012 through 2021. General Obligation debt is defined as debt that is secured by the full faith and credit of the City and would generally be secured by the City's ad valorem tax revenues.



2016	2017	2018	2019	2020	2021
\$ 112,998,957	\$ 119,714,833	\$ 131,861,606	\$ 146,004,131	\$ 158,084,234	\$ 171,971,052
-	-	-	-		
<u>\$ 112,998,957</u>	<u>\$ 119,714,833</u>	<u>\$ 131,861,606</u>	<u>\$ 146,004,131</u>	<u>\$ 158,084,234</u>	<u>\$ 171,971,052</u>
0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

City of Seminole, Florida  
Schedule 12  
Pledged-Revenue Coverage  
Last Ten Fiscal Years

Year	Infrastructure Sales Surtax	Revenue Bonds		Coverage
		Principal	Interest	
2012	\$ 1,346,319	\$ 1,027,093	\$ 252,043	1.05
2013	1,422,592	781,391	208,287	1.44
2014 (1)	1,514,280	3,606,085	182,393	0.40
2015	1,632,208	903,909	56,173	1.70
2016	1,724,478	915,211	45,302	1.80
2017	1,775,456	926,376	34,136	1.85
2018	1,865,950	938,228	22,834	1.94
2019	1,972,451	933,449	11,483	2.09
2020	-	-	-	-
2021	-	-	-	-

Notes:

1. Principal payments made in 2014 include \$3,074,173 of currently refunded bonds pertaining to the Revenue Bonds Series 2009 issue. Proceeds from the Revenue Bonds Series 2014 were used to refund the debt.

## **Schedules of Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

City of Seminole, Florida  
Schedule 13  
Demographic and Economic Statistics  
Last Ten Calendar Years

Year	Population (1)	Personal Income (2)	Per Capita Personal Income (2)(7)	Median Age (3)(6)	Education Level in Years of Schooling (3)	School Enrollment (4)	Unemployment Rate (5)(6)
2012	17,250	\$ 677,252,250	\$ 39,261	51.6	12.6	12,568	10.0%
2013	17,267	705,564,154	40,862	53.5	12.6	12,819	6.8%
2014	17,830	730,780,380	40,986	53.5	12.6	12,987	6.4%
2015	17,923	760,011,595	33,057	52.1	12.6	13,116	5.7%
2016	18,153	664,998,849	36,633	55.2	12.8	13,267	4.3%
2017	18,335	611,508,920	33,352	55.5	13.1	14,008	3.4%
2018	18,711	643,190,625	34,375	55.9	13.1	14,128	3.1%
2019	18,857	700,198,124	37,132	55.6	13.3	14,162	3.3%
2020	19,134	727,742,556	38,034	55.8	13.6	14,686	5.9%
2021	19,364	751,361,928	38,802	55.7	14.2	14,695	4.9%

Sources:

1. U.S. Census Bureau Quick Fact Finder
2. Office of Economic and Demographic Research
3. U.S. Census Bureau Quick Fact Finder
4. National Center of Educational Statistics and St. Petersburg College/Census Fact Finder
5. Unemployment Rate Pinellas County; Florida Labor Market Statistics Local Area Unemployment Statistics
6. Sperlings Best Places
7. City-Data.com
7. Pinellas County Property Appraiser

City of Seminole  
Schedule 14  
Principal Employers  
Current Year and Nine Years Ago

2021				2012			
Employer	Employer	Rank	Percentage of Total City Employment	Employer	Employees	Rank	Percentage of Total City Employment
Freedom Square	411	1	N/A	St Petersburg College	150	7	N/A
Walmart	307	2	N/A	Freedom Square	800	1	N/A
Lake Seminole Square	244	3	N/A	Target	165	6	N/A
St Petersburg College	167	4	N/A	Walmart	319	2	N/A
Target	162	5	N/A	Lake Seminole Square	170	4	N/A
City of Seminole	158	6	N/A	Home Depot	300	3	N/A
Home Depot	137	7	N/A	City of Seminole	139	9	N/A
Tandem Health Care	124	8	N/A	ARC-Lake Seminole	167	5	N/A
Inn at Freedom Square	83	9	N/A	Seminole Nursing Pavillion	143	8	N/A
Publix	52	10	N/A	U.S. Post Office	76	10	N/A
	<u>1,845</u>		<u>0.00%</u>		<u>2,203</u>		<u>0.00%</u>

Note:

N/A - Total employment within the City is not available

Sources:

Seminole Chamber of Commerce

City of Seminole

## **Schedules of Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

City of Seminole, Florida  
Schedule 15  
Full-time Equivalent City Government Employees by Function/Program  
Last Ten Fiscal Years

Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General government										
Legislative	3.500	3.500	3.500	3.500	3.500	3.500	3.500	3.500	3.500	3.50
Executive	2.000	2.000	2.000	3.000	3.000	3.000	4.000	4.000	4.000	3.00
City Clerk	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.00
Financial	2.000	2.000	2.000	2.000	2.500	2.500	3.630	3.630	4.000	4.125
Administration	5.375	5.375	5.375	5.375	5.000	5.000	4.000	4.000	2.000	2.00
Facilities	1.000	2.000	2.000	2.000	2.500	2.500	2.000	2.000	3.000	2.00
Fire										
Administration	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.00
Emergency Medical Services	16.000	16.000	16.000	16.000	16.000	16.000	16.000	16.000	17.000	17.000
Life and Safety Services	2.500	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000
Training	1.000	1.500	1.500	1.500	1.500	1.500	1.500	1.500	1.500	1.500
Maintenance	2.000	2.500	2.500	2.500	2.500	2.500	2.500	2.500	2.500	2.500
Fire Operations	51.500	51.500	51.500	51.500	51.500	51.500	54.500	55.925	61.500	62.00
Code Enforcement	3.500	4.000	4.000	4.200	3.625	3.625	4.630	4.625	6.625	6.625
Physical environment										
Comm. Development Administration	1.500	1.500	1.500	1.500	1.500	1.500	1.500	1.500	1.500	1.50
Parks	3.000	5.500	5.500	5.000	5.000	5.000	5.200	5.250	5.000	4.00
Public Works										
Public Works Administration	2.000	2.000	2.000	2.000	2.000	2.000	4.000	4.000	2.000	2.00
* Streets/Stormwater	6.000	3.000	3.000	3.000	2.500	2.500	3.000	3.000	5.000	5.00
Library	17.550	17.500	18.230	17.850	17.875	17.875	17.880	18.250	17.250	17.25
Recreation	11.500	11.500	11.500	11.380	10.750	12.875	12.380	14.687	18.492	18.50
	<u>134.925</u>	<u>137.375</u>	<u>138.105</u>	<u>138.305</u>	<u>137.250</u>	<u>139.375</u>	<u>146.220</u>	<u>150.367</u>	<u>160.867</u>	<u>158.50</u>

Sources:

1. City of Seminole Finance Division

\* Position Reclassified from Transporation

City of Seminole, Florida  
Schedule 16  
Operating Indicators by Function / Program  
Last Ten Fiscal Years

Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Police										
Physical arrests (1)(2)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Parking violations	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Traffic violations	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Fire - A										
Emergency responses (3)	10,973	10,815	11,031	12,060	12,363	12,762	12,777	12,648	11,917	13,511
Fires extinguished	422	419	152	592	309	319	336	289	296	320
Inspections	897	902	1,431	1,450	998	943	935	825	672	1,891
Public works - B										
Street resurfacing (miles)	2.45	2.06	1.91	3.40	2.62	0.67	2.34	2.36	0.00	5.00
Potholes repaired	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Recreation -C										
Memberships	3,904 (4)	3,911	3,631	4,292	4,615	3,586	4,162	2,765	2,182	1,761
Library - D										
Volumes in collection	97,451	90,003	91,700	90,704	92,953	94,213	91,691	106,374	158,075	160,888
Total volumes borrowed	286,012	298,308	290,296	273,208	253,519	242,636	241,658	247,326	231,682	250,354

Notes:

1. N/A = not available
2. Police services are contracted with the Pinellas County Sheriff's Office
3. Emergency responses include fire responses and Emergency Medical Services responses.
4. Prior years included fees not pertaining to membership

Sources:

- A. City of Seminole Fire Department
- B. City of Seminole Public Works Department
- C. City of Seminole Recreation Division
- D. City of Seminole Library Division



City of Seminole, Florida  
Schedule 17  
Capital Asset Statistics by Function / Program  
Last Ten Fiscal Years

Function / Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Fire stations	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0
Public works										
Streets (miles)	42.0	42.0	42.0	42.0	42.0	42.0	42.0	42.0	42.0	42.0
Highways (miles)	-	-	-	-	-	-	-	-	-	-
Streetlights	1,291	1,291	1,291	1,291	1,291	1,291	1,291	1,291	1,291	1,291
Traffic signals	39	39	39	39	39	39	39	39	39	39
Parks										
Acreage	21.08	29.16	29.16	29.16	29.16	29.16	29.16	34.49	34.49	34.49
Playgrounds	3	3	3	3	3	3	3	3	3	3
Baseball/softball diamonds	0	0	0	0	0	0	0	0	0	0
Soccer/football fields	2	2	2	2	2	2	2	2	2	2
Community centers	1	1	1	1	1	1	1	1	1	1

Sources:

1. City of Seminole Public Works Department
2. City of Seminole Recreation Division

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## **Other Information**

This section provides the reader with the service efforts and accomplishments of the City's general government operations, physical environment division, public safety, and culture and recreation divisions.

# *City of Seminole*

## Service Efforts and Accomplishments

### Fiscal Year 2021

The Seminole City Council is committed to maintaining the quality of life in Seminole by ensuring a safe and secure community through the provision of law enforcement, offering superior leisure services and special events, and enhancing city parks and green space. This is facilitated through the hard work of 157 diligent City employees, who provided municipal services in 2021 as the COVID-19 pandemic continued to challenge us all. As a point of pride for the community, all City employees have worked on-site at City facilities since the inception of the pandemic.

Throughout the year, our Fire Rescue team worked closely with the Pinellas County Department of Public Health to stay abreast of evolving variants of the virus and adjustments were constantly made to response protocols for best treatment practices for patients. The supply of medical Personal Protective Equipment (PPE) stabilized during 2021 and responders were able to better communicate and treat patients in the field. Fire Administration staff were involved in the planning and creation of County COVID-19 vaccination centers and line staff were involved directly or indirectly in delivering over 300,000 vaccinations to members of the public.

To address the added costs for providing services during the pandemic, the City received \$101,600 in Coronavirus Emergency Supplemental Funding from Florida Department of Law Enforcement, and \$382,000 in CARES Act for Cities funding through Pinellas County.

There was no "slow-down" in Seminole during 2021. The Community Development Department issued 1,819 building permits, conducted 3,282 building inspections, and saw Council approval of three (3) Development Agreements: Burger King, Conrad RV Park for a 34 Townhome Community, and Lake Seminole Animal Hospital's estimated \$1 million building expansion and site improvements.

The City of Seminole not only addressed the safety of its residents and employees, but also took measures to protect against cyber-attacks. The City utilized year-two funds, from a three-year grant from the Florida Municipal Insurance Trust, for data recovery in the event of cyberattack or other data loss, and aggressively initiated an Email Phishing Campaign to evaluate vulnerabilities in employee email protocols.

Other safety initiatives included participation in county-wide hurricane preparedness efforts. In 2021, the Fire Rescue Department overhauled the Fire District's Special Needs Evacuation database. Over 300 special needs fire district residents were contacted to acquire updated demographic information and a complete needs assessment in the event of an emergency.

This was another very exciting year of expansion of our recreational amenities. At Blossom Lake Park, the old playground was demolished and the ribbon cutting for the new playground equipment and elements was held in February 2021. The Waterfront Park All-Access Playground

was revealed to the community with its Ribbon Cutting in March 2021. The canoe and kayak launch continue to be a popular entry into the beautiful Seminole Bayou.

While overseeing the parks-related projects, Public Works staff was also able to Crack Seal 2.75 miles of roadway, and perform 1,180 linear feet of sidewalk repair. City-wide road and resurfacing projects in 2021 included the repaving of Johnson Boulevard, Liberty Lane, and 80th Street. These are the main corridors that lead to the Seminole City Center, a recently redeveloped entertainment and retail district.

The Public Works Department also coordinated a Stormwater Pipe Rehabilitation project which included cleaning, TV inspection, and the lining of 2,782 linear feet of stormwater pipe. The City applied for, and was awarded, a \$125,000 grant from the Southwest Florida Water Management District's Cooperative Funding Initiative Grant for Phase 2 of the City of Seminole Stormwater Master Plan Update and Infrastructure Assessment.

On the heels of COVID restrictions, our residents, by their attendance and participation, let us know how important our Recreation and Library programming is to them. Our Recreation team successfully hosted 21 events throughout the year; over 21,000 members visited the Recreation Center; over 400 participated in Athletic programs and leagues; 659 children received swim lessons; 114 people participated in eSport programs; nine eSport tournaments happened throughout the year; and Seminole had six teams (total of 12 players) go to the first ever eSport Statewide tournament. Fiscal Year 2021 included the final events of the City's 50th Anniversary celebration with the long-awaited Murder Mystery Dinner and the tremendously popular Food Truck Rally, coordinated by the Recreation Department.

The Seminole Community Library at St. Petersburg College was finally able to return to full-operating hours and resumed all services including in-person programs and resident access to the Program Rooms. The Library Board and Staff completed the Library's Long-Range Plan for 2021-2024, setting goals and providing a plan of service for the next five years.

City Council members were active in 2021 in the Suncoast League of Cities, the Florida League of Cities, the Pinellas County Council of Mayors, and the Florida League of Mayors. Members of the City Council were vigilant in protecting "Home Rule," helping to remind the Florida Legislators that "Local voices, making local choices," is what the citizens of Seminole desire, not necessarily the voices only of State legislators who do not live in Seminole. Mayor Leslie Waters, Vice Mayor Jim Olliver, Councilor Thom Barnhorn, and City Manager Ann-Toney-Deal were recognized as "Home Rule Heroes" by the Florida League of Cities in 2021.

The Council recognizes and appreciates the many contributions of our highly-regarded elementary schools, churches, veterans' organizations, civic clubs, and valued business community. The strong relationship between the City, the Seminole Chamber of Commerce, the St. Petersburg College-Seminole campus, the Seminole Historical Society and Museum, and the Seminole Interfaith Food Pantry, will continue to add to the diverse and interesting fabric of a thriving Seminole.

***City of Seminole***  
Service Measures by Function  
Fiscal Year 2021

**GENERAL GOVERNMENT**

City Clerk	FY 2018	FY 2019	FY 2020	FY 2021
Public Records				
Public Records Requests Processed*	31	55	121	240
Code Liens & Permit Searches Processed	N/A	N/A	477	684
Council Meeting packets published to web	39	35	36	36
Ordinances/Resolutions Adopted & Archived	23/8	17/7	8/3	11/9
Public Notices Posted	38	28	43	54
Public Records Requests Fulfilled within 10 Business Days*	N/A	N/A	99.5%	99.0%

\*Fire reports included in Public Records Requests data beginning in FY20.

Finance & IT	FY 2018	FY 2019	FY 2020	FY 2021
Purchase Orders Issued	2,718	2,264	2,664	2,626
Payroll Direct Deposit Transactions	4,177	4,180	4,795	4,910
Technology devices supported	288	306	282	293
Website Home Page Views	86,435	61,574	52,842	66,594
Payroll Processed by Direct Deposit	100%	100%	100%	100%
General Fund ending Unassigned Fund Balance as a % of originally adopted budget. (Target > 30%)	30%	35%	27%	33%
Competitive purchasing solicitations issued / and as a % of Major Purchases	5 / 24%	4 / 24%	7 / 47%	4/40%
Live Checks Issued / % Voided	2,810 / 1.9%	2,088 / 2.2%	2,516 / 5.0%	2,513 / 2.7%
GFOA Distinguished Budget and Annual Comprehensive Financial Reporting Awards	Y	Y	Y	Y
Website Scores by SiteImprove (maximum=100)				
Digital Certainty Index	N/A	N/A	91.0	92.0
Quality Assurance	N/A	N/A	99.0	99.1
ADA Accessibility	N/A	N/A	87.3	93.4
Search Engine Optimization	N/A	N/A	86.6	83.1

***City of Seminole***  
Service Measures by Function  
Fiscal Year 2021

***PHYSICAL ENVIRONMENT***

Community Development	FY 2018	FY 2019	FY 2020	FY 2021
Permits Issued	1,876	1,867	1,898	1,873
Permit Valuation	\$29.7M	\$11.2M	\$31.8M	\$27.5M
Building Inspections	3,399	6,452	5,010	4,125
Business Tax Receipts Issued	799	1,055	1,103	1,200

Public Works	FY 2018	FY 2019	FY 2020	FY 2021
Linear feet of storm drain lined or replaced	2,307	1,072	1,258	1,500
Linear feet of sidewalk repaired	N/A	227	1,170	750
Pothole & patch fill material used	N/A	N/A	16 tons	15 tons
Crack seal treatment completed	N/A	N/A	4.6 lane mi	5.0 lane miles
Citywide Pavement Condition Index (PCI)	N/A	67 / "Good"	67 / "Good"	75 / "Good"
Acres of Parks & Medians Maintained	33	38	38	38
Annual Cost per Acre Parkland	\$ 15,435	\$ 14,071	\$ 12,790	\$13,047
Annual Cost per Sq. Ft. for Facility Maintenance	\$ 1.74	\$ 2.05	\$ 2.32	\$1.78
Residents per Acre of Parkland	673 persons per acre	564 persons per acre	564 persons per acre	564 persons per acre

***City of Seminole***  
Service Measures by Function  
Fiscal Year 2021

***PUBLIC SAFETY***

<b>Fire Rescue</b>	<b>FY 2018</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
Total Department Responses	12,555	12,713	11,917	13,511
Number of Periodic Fire Inspections	935	825	672	944
Number of Residents Taught Fire Safety*	8,600	8,706	2,500	125
Number of Residents Taught CPR, AED or First Aid Education*	278	280	8	60
Number of Community Emergency Response Team (CERT) Training Graduates*	30	40	0	0
ISO fire insurance rating (Target: At or below 3, peer group average)	1	1	1	1
Response Time Compliance	100%	100%	100%	100%
Percentage of Responses Handled by First Due	-	95.5%	96%	96%

*\* Impact of COVID-19 pandemic and staff vacancy*



***City of Seminole***  
Service Measures by Function  
Fiscal Year 2021

***CULTURE & RECREATION***

<b>Recreation</b>	<b>FY 2018</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
Recreation Center Visits*	77,745	81,637	35,435	41,289
Recreation Cards Issued*	4,162	3,344	2,319	2,284
Special Event Attendees*	23,450	28,956	15,014	16,173
Pool Visitors	9,126	7,888	8,564	9,692
Summer Camp Enrollees	2,583	2,247	1,708	2,100
Programs Offered	241	359	211	376
Athletic Enrollees	407	404	261	450
Number of Rentals*	2,748	2,470	1,501	1,648

<b>Library</b>	<b>FY 2018</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
Hours Open to Public	3,678	3,678	2,271	2,631
Print & Digital Circulation	248,448	254,205	231,682	250,530
Library Visits*	236,598	223,195	120,097	92,945
Programs Held*	641	803	728	395
Program Attendance*	16,261	18,511	14,056	4,752
Volunteer Hours*	6,709	7,165	3,669	1,636
Registered Cardholders	33,483	35,835	37,068	38,392

*\* Impact of COVID-19 pandemic*

## REPORT ON FY 2021 GOALS AND INITIATIVES

Goal 1: Improve and Maintain Infrastructure	
Initiatives	Status
• Implement Pavement Management (Year 2 of 7)	Complete
• HVAC Replacements	Complete
• Acquire and install three Storage Area Networks (SANs)	Complete
• Replace two Servers (City Hall and EOC)	Complete
• Replace Hydraulic Vehicle Lift Replacement at Fleet	Complete
• Replace Fire Station #29 Concrete Ramp	Complete
• Update 2000 Stormwater Master Plan	In Progress
• Site Evaluation for Fire Station #129 at Bay Pines	In Progress
• Evaluate City Hall Exterior Rehabilitation	Postponed to FY 2022
Goal 2: Enhance Revenues	
Initiatives	Status Update
• Maximize Investment Income	Completed and ongoing
• Maximize Grant Revenues	Completed and ongoing
Goal 3: Enhance Quality of Life through Recreation	
Initiatives	Status Update
• Enhance Athletic Programming	Completed
• 50th Anniversary Celebration	Completed
• Waterfront Park Development	Ongoing
• Blossom Lake Park Redevelopment	Ongoing
• Repetto Property Master Planning	In progress
• Recreation Center Master Planning	Postponed to FY 2022
Goal 4: Enhance Communications	
Initiatives	Status Update
• Add Communications Specialist position	Completed
• Increase newsletter communications to the community	Completed
• Acquire three traffic message boards	Completed
• Develop Library promotional brochures	Completed

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## **Other Reports of Independent Certified Public Accountants**

## CITY OF SEMINOLE, FLORIDA

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
AND STATE PROJECTS

Year Ended September 30, 2021

Agency / Pass-Through / Project	CFDA / CSFA Number	Contract Number	Expenditures
<b><u>FEDERAL AWARDS</u></b>			
U.S. DEPARTMENT OF TREASURY			
Passed through Pinellas County Florida			
CARES Act Funding	20.019	N/A	\$ 316,183
U. S. DEPARTMENT OF JUSTICE			
Passed through Florida Department of Law Enforcement			
Coronavirus Emergency Supplemental Funding	16.034	2020-CESF-PINE-5-C9-143	96,150
U.S. DEPARTMENT OF THE INTERIOR, NATIONAL PARK SERVICE			
Passed through State of Florida Department of Environmental Protection			
Land and Water Conservation Fund Project - Waterfront Park	15.916	LW644	199,335
TOTAL EXPENDITURES OF FEDERAL PROGRAMS			<u>\$ 611,668</u>
<b><u>STATE PROJECTS</u></b>			
FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION			
Florida Recreation Development Assistance Program			
Playground and Recreational Enhancements and Opportunities			
for Children - Waterfront Park	37.017	P9004	\$ 250,000
Florida Recreation Development Assistance Program			
Playground and Recreation Enhancements and Opportunities			
for Children - Blossom Lake Park	37.017	P9003	150,000
TOTAL EXPENDITURES OF STATE PROJECTS			<u>\$ 400,000</u>
<b><u>LOCAL ASSISTANCE</u></b>			
PINELLAS COUNTY BOARD OF COUNTY COMMISSIONERS			
Recycle Grant	N/A	N/A	\$ 13,885
FLORIDA MUNICIPAL INSURANCE TRUST			
Safety Grant	N/A	N/A	6,000
TOTAL LOCAL ASSISTANCE			<u>\$ 19,885</u>

NOTE TO THE SCHEDULE OF EXPENDITURES OF FEDERAL FINANCIAL ASSISTANCE AND  
STATE PROJECTS

**Basis of Accounting:** Federal, State and Local Financial Assistance is accounted for in the Statement of Activities as Operating Grants and Capital Grants, and in the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds as intergovernmental revenue. The Schedule of Expenditures of Federal Awards and State Projects has been prepared on the same basis of accounting as that used in the financial statements of the City of Seminole, Florida.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Mayor, City Council,  
and City Manager  
City of Seminole, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Seminole, Florida (the City) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 20, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Wells, Houser & Schatzel, P.A.".

Wells, Houser & Schatzel, P.A.  
St. Petersburg, Florida

May 20, 2022



INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Mayor, City Council,  
and City Manager  
City of Seminole, Florida

**Report of the Financial Statements**

We have audited the financial statements of the City of Seminole, Florida, as of and for the year ended September 30, 2021, and have issued our report thereon dated May 20, 2022.

**Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General,.

**Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and our Independent Auditor's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in these reports, which are dated May 20, 2022, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554 (1)(i) 1., Rules of the Auditor General requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding annual financial audit report.

**Official Title and Legal Authority**

Section 10.554 (1)(i) 4., Rules of the Auditor General requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City of Seminole, Florida, is a municipal corporation and operates under applicable provisions of Florida Statutes Chapter 166. The City of Seminole, Florida has no component units.

**Financial Condition**

Section 10.554 (1)(i) 5.a. and 10.556 (7), Rules of the Auditor General require that we apply appropriate procedures and communicate the results of our determination as to whether or not the City of Seminole, Florida has met one or more the conditions described in Section 218.503(1), Florida Statutes, "Determination of Financial Emergency" and identification of the specific condition(s) met. In connection with our audit, we determined that the City of Seminole, Florida, did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554 (1)(i) 5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City of Seminole. It is management's responsibility to monitor the City of Seminole, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendation to improve financial management. In connection with or audit, we did not have any such recommendations other than suggesting minor improvements to certain procedural matters.

**Special District Component Units**

Section 10.554(1)(i) 5.c., Rules of the Auditor General requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that there were no special district component units.

**Additional Matters**

Section 10.554 (1)(i) 3., Rules of the Auditor General requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State granting agencies, City Council members, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in blue ink that reads "Wells, Houser & Schatzel, P.A.".

Wells, Houser & Schatzel, P.A.  
St. Petersburg, Florida

May 20, 2022

INDEPENDENT AUDITOR'S REPORT  
REGARDING COMPLIANCE REQUIREMENTS IN RULES  
OF THE AUDITOR GENERAL 10.556(10)

The Honorable Mayor, City Council  
and City Manager  
City of Seminole, Florida

We have examined the City of Seminole, Florida's (the City's) compliance with the requirements of Section 218.415, Florida Statutes during the year ended September 30, 2021. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City of Seminole, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

*Wells, Houser & Schatzel, P.A.*

Wells, Houser & Schatzel, P.A.  
St. Petersburg, Florida

May 20, 2022

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