

# TEMPLE TERRACE, FLORIDA ANNUAL COMPREHENSIVE FINANCIAL REPORT FISCAL YEAR 2021

September 30, 2021







City of Temple Terrace, Florida  
Annual Comprehensive Financial Report  
for the Fiscal Year Ended  
September 30, 2021

Prepared by:

Finance Department

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Jamie Deve, Accounting Supervisor



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City of Temple Terrace, Florida  
Annual Comprehensive Financial Report  
Introductory Section

## INTRODUCTORY SECTION

Transmittal Letter

List of Elected and Appointed Officials

Organizational Chart

GFOA Certificate of Achievement



May 31, 2022

To the Honorable Mayor, Members of City Council, and Citizens of the City of Temple Terrace:

It is our pleasure to submit this Annual Comprehensive Financial Report (ACFR) for the City of Temple Terrace, Florida, for the fiscal year ended September 30, 2021. This report fulfills the requirements set forth in the City's Charter, Section 214; Florida State Statutes, Chapter 166.241 (4); and the Rules of the Auditor General, Chapter 10.550 which require that all local governments publish a complete set of audited financial statements each fiscal year in accordance with auditing standards generally accepted in the United States by a firm of licensed certified public accountants.

This report consists of management's representations concerning the finances of the City of Temple Terrace. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Temple Terrace has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Temple Terrace's financial statements in conformity with Generally Acceptable Accounting Principles (GAAP). Because the cost of the internal controls should not exceed their benefits, the City of Temple Terrace's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Florida Statutes, Chapter 11.45 and Chapter 10.550, require that an annual financial audit is performed by independent certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City of Temple Terrace for the fiscal year ended September 30, 2021, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded that there was a reasonable basis for rendering an unmodified opinion that the City of Temple Terrace's financial statements for the fiscal year ended September 30, 2021, are fairly presented in conformity with GAAP. The Independent Auditor's Report is presented as the first component of the financial section of this report.

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## *PROFILE OF THE CITY OF TEMPLE TERRACE*

The City of Temple Terrace, named after the hybrid “Temple” oranges and the surrounding “Terraced” terrain, was incorporated on May 28, 1925, and operates under the Council-Manager form of government. The elected governing body is comprised of the Mayor and four City Councilmembers and is responsible for enacting ordinances, resolutions, and regulations governing the City and for appointing the City Manager, City Clerk, City Attorney, and members of various statutory and advisory boards. As chief administrative officer, the City Manager is responsible for managing the City’s day-to-day operations and affairs and appointing the City’s Department Directors.

Temple Terrace was developed as a high-quality residential suburban community in the Tampa Bay area during the 1960s and 1970s. The unique neighborhoods, with a golf course and the meandering Hillsborough River, combined with the City’s proximity to downtown Tampa, Interstate 75, the University of South Florida, Florida College and numerous renowned employment centers, continue to make the City attractive to a broad spectrum of the region’s population.

Like many of its suburban counterparts, the City’s employment base is heavily dominated by the service industry; additional employment-generating industry is occurring as a result of development in the I-75 corridor. Although the percentage of resident workers employed within the City may increase, it will remain predominantly a suburban commuter community, maintaining its reputations as an “Amazing City. Since 1925.”

The City, with an estimated population of 26,690, provides a full range of general municipal services including police, fire, street construction and maintenance, planning and zoning, parks and recreation, library, and general administrative services. In addition, water, sewer, and solid waste collection services are provided and funded with user charges established by the City Council to ensure adequate coverage of operating expenses and payments on debt. Equipment maintenance, warehouse services, and facility maintenance are provided through Internal Service Funds with chargebacks to user departments to cover the cost of operation. The City of Temple Terrace contracts with the City of Tampa to receive and treat wastewater, and contracts with the Hillsborough County to receive solid waste services.

The annual budget serves as the foundation for the City’s financial planning and control. All City departments are required to submit requests for appropriations to the City Manager. The City Manager uses these requests as the basis for developing the proposed budget. The City Manager presents the proposed budget to City Council for review no less than forty-five (45) days before the expiration of each fiscal year as established by Charter Section 6.02. The City Council is required to hold two (2) public hearings on the proposed budget and adopt a final budget no later than September 30, the close of the City’s fiscal year. The appropriated budget is prepared by fund, function, and department. Budgets for all governmental fund types are adopted consistent with generally accepted accounting principles. Budget-to-actual comparisons are provided for each governmental fund with the exception of the Insurance Premium Tax fund, which is not budgeted.

## *ECONOMIC CONDITION*

The information presented in the financial statements is best understood when it is considered from the broader perspective of the environment within which the City of Temple Terrace operates.

### **LOCAL ECONOMY**

The City of Temple Terrace, located in Hillsborough County, is in close proximity to a progressive Tampa Bay area with an economy structured within four main industry sectors: (1) trade, transportation, and utilities; (2) business and professional services; (3) education and health services and (4) leisure and hospitality.

Hillsborough County's top private sector employers are Tampa General Hospital, Publix Supermarkets, and Baycare Health Systems. The top public sector employers are Hillsborough County School District, MacDill Air Force Base, Hillsborough County Government, HCA West Florida, Tampa International Airport and the University of South Florida.

Although the State of Florida is known for citrus fruits and tourism, the Tampa area boasts a high-technology job base, ranked the second largest technology hub in Florida. This higher wage industry is a positive indicator that the City's wage structure will improve over time. With continued State-shared revenues, building permits and annexation of property increasing, the City continues to diversify its economic base in terms of long-range strength.

Presently, the City has an aggregate inventory of 803 acres of developed commercial properties. Many of these retail venues serve the increasing convenience and general merchandise shopping demands of residents from Temple Terrace, Tampa, and unincorporated Hillsborough County. Temple Terrace's larger retail shopping opportunities are located outside the City limits and are largely concentrated in three geographical nodes: New Tampa, Brandon, and the Wesley Chapel area.

The City is home to Coca Cola Company's North American Customer Development Center. Telecom Park, the City's primary Class A office district, is located along the Hillsborough River and houses Verizon's Southeast Regional Communications, Moffitt Cancer Center, Florida Orthopedic, The Florida Department of Environmental Protection Agency, Chapters Health Care, Marriot Hotels, and Circle K regional offices. Along with the Waverly Apartments, Amazon also broke ground for a 2.9 million square foot site within Temple Terrace.

## LONG-TERM PLANNING GOALS

In 2014, Temple Terrace residents, elected officials, and the administration recently completed the Your City, Our Future community-driven strategic plan which includes ten goals and fifty-one specific objectives. Annually, the Mayor and City Council review the objectives and develop the priorities for the upcoming fiscal year. The Mayor and City Council's objectives established were:

- Develop a strategic marketing plan that attracts new residents, businesses, and promotes the City's services and events;
- Enhance and expand external communication methods and technology;
- Enhance and maintain library services that are enjoyable and accessible to the community;
- Improve the reliability and sustainability of fitness equipment as well as expand the varieties of fitness equipment in recreation facilities to enhance the user's fitness experience;
- Develop and implement a plan which ensures parks and playground equipment are maintained at a level that is consistent with users' expectations and desires;
- Improve facility conditions at the Temple Terrace Family Recreation Complex;
- Develop a strategy to provide sufficient water treatment and production capacity to accommodate future growth;
- Develop strategies/options to assure a sustainable Annual Pickup Program;
- Create Interdepartmental Annexation Committee;
- Establish an annexation policy and direction;
- Ensure adequate staffing, resources, and facilities are available to accommodate continued growth of the City and its populations;
- Establish Code Compliance staffing levels and programs that meet the needs of the City;
- Increase community awareness of Code Compliance activities and minimum code requirements;
- Provide City employees with a competitive total compensation program to attract high-quality applicants and retain currently valued and experienced employees;
- Create and maintain a diverse and inclusive workforce through the development of recruitment, training, performance management, and retention programs;
- Encourage development and revitalization of the entire Community Redevelopment Area;
- Establish long-term, realistic strategy consistent with the strategic plan;
- Improve the Budgeting process for both the operating and the capital budgets;
- Reform purchasing policies for consistency with ordinance, statutes, and best practices;

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- Secure necessary department financing to achieve long-term sustainability; and
- Assist Temple Terrace Golf & Country Club in achieving financial sustainability.

#### Council's Commitment to the Goals

Develop a comprehensive marketing and outreach plan to reach a diverse audience, promoting the City of Temple Terrace as an amazing place to live, work, play, and learn;

Develop a multifaceted, comprehensive communication plan that engages internal and external audiences;

Develop and implement a comprehensive formal plan which would enhance, maintain and promote Leisure Services' facilities, activities, programs, and encourage community growth and involvement;

Support and enhance a high quality of life for the City's residents, businesses, and visitors by providing sustainable, environmentally-sensitive, cost-effective infrastructure and services to promote public health, personal safety, transportation, economic growth, and civic vitality;

Promote orderly growth in the Urban Service Area and those in the Joint Planning Areas of Unincorporated Hillsborough County; Ensure that residents and businesses outside the city limits share tax and maintenance costs for facilities, streets, and utilities necessary to meet the demand of future populations;

Make certain our Public safety services continue to thrive and meet the challenges of population growth while delivering the community data to illustrate the level of services provided;

Provide a comprehensive code enforcement effort which is consistent, fair and equitable in its application, preserves neighborhood integrity, protects the public health and well-being and enhances property values;

Develop and improve procedures to monitor and address employee compensation, departmental workload, and wellness in an effort to provide the citizens of Temple Terrace with exemplary service from a workforce of qualified, experienced, and healthy employees;

Enhance the City's residential, commercial and municipal properties by engaging the residents and business community to promote sustainable, safe, attractive and desirable development by using innovative marketing, progressive regulations, and model municipal facilities while supporting and promoting economic opportunity; and,

Establish and promote a long-term stable financial future by effective and efficient use of fiscal resources and improving the purchasing and budgeting processes.

The Five-Year Capital Improvement Plan, adopted September 15, 2020, provides a City-wide business plan for utility improvements, equipment replacements, and projects related to growth. The plan details the development of revenue projections and capital needs assumptions. Over the past five years, many capital items in the General Fund have been delayed. Community Investment Tax revenue continues to provide many improvements that benefit the community, such as police and fire vehicles and equipment, parks and recreation enhancements.



The City extends infrastructure beyond the current service area and typically recoups the initial investment over a five- to seven-year period. Although there will be a lag between capital expenses and realized revenues, the growth should stabilize revenues in the short-term and provide long-term economic growth.

#### Long-Range Water and Sanitation Visions

##### Water

The Water Division's long-term vision is to provide uninterrupted, high-quality water and service to a growing area. Annually, the Department coordinates utility relocations with the Engineering Division for street rehabilitation and resurfacing projects. As the City expands, the Department will be cognizant of plans to expand the water treatment plant and determine alternative treatment methods and sources. The financial statements include the 3.4% increase on water sewer rates in order to continue regular maintenance and upkeep on this infrastructure.

##### Sanitation

The Sanitation Division has implemented a semi-automated trash collection program to improve service, increase efficiency, reduce costs and safeguard employees. The financial statements include the 4.1% increase in rates approved in October 2020.

#### *RELATED FINANCIAL POLICIES*

The City's general governmental accounting records are maintained on a modified accrual basis, with the revenues recorded when available and measurable. Expenditures are recorded when services or goods are received, and liabilities are incurred. Accounting records for the City's utilities, proprietary funds, and pension trust funds are maintained on an accrual basis.

The City reviews financial policies annually with the adoption of the Operating and Capital Budget. The policies help ensure the ability to meet immediate and long-term service objectives. The City limits its exposure in future years to rising costs by controlling baseline costs and allocating one-time revenues to one-time expenditures, whenever possible.

#### **ACCOUNTING SYSTEMS**

The City's accounting system provides reliable financial records for preparing financial statements in conformity with generally accepted accounting principles. The accounting system supports an adequate internal control structure, which provides reasonable, but not absolute, assurance that the City's assets are safeguarded against loss, theft, or misuse. Reasonable assurance recognizes that the cost of a control should not exceed the expected benefits based on management's estimates.

## BUDGETARY CONTROL

During the fiscal year, budgetary control and revisions are maintained at the department level. All purchase orders are compared to the category appropriation. Department directors are authorized to move funds within the categories of their respective divisions. The City Manager or Finance Director is authorized to transfer any unencumbered appropriation balance, or portion thereof, between specific expenditure classifications within a department or fund.

The budget process allows for amendments during the year as conditions warrant. Per the City Charter, the City Council is authorized to make changes to the budget as it deems necessary for the City's proper and economical operation, and may transfer any unencumbered balance, or portion thereof, to pay for any municipal purpose. An amendment may be initiated by the Finance Director, reviewed by the City Manager, and submitted to the City Council for its consideration. With City Council approval, appropriations are realigned. In addition, the enabling legislation allows the City Manager or Finance Director to transfer an encumbered balance among programs within an operating fund, providing such action does not result in discontinuing a program. Also, appropriation of donated or grant expenditures is based upon the request. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in City Council's adopted annual budget.

## MAJOR INITIATIVES

Redevelopment of the City's commercial property remains a high priority. The City's long-term financial condition is very dependent upon growing the local tax base through both strategic public and private investment. The City will reexamine its land development criteria in the redevelopment overlay, which will focus on a flexible/streamlined development process and encourage business growth.

For Fiscal Year 2020-2021, increases in rates for water and sewer, existing rates were used to meet system operating costs and capital reinvestment needed to ensure the long-term viability of the utility system.

The condition of the City's sanitary sewer collection system and pump stations that move wastewater to the City of Tampa for treatment has been a focal point for the City's utility staff this past year and will require substantial investment to ensure regulatory compliance and sustainable service to our customers. Designs for reconstruction are underway for three major sanitary transfer stations and will when completed provide for more efficient operations and sustainable operations.

The capital expenditures included in 2021 include improvements to City Hall, Information Technology fiber optics, racquetball court renovations, pool and deck resurfacing, asphalt resurfacing, relocation of water and sewer lines, lift station rehabilitations, water treatment plant upgrades and other utility infrastructure improvements. The entire Capital Improvement Program for Fiscal Year 2021 can be found within the Annual City Budget, located at [www.templeterrace.com](http://www.templeterrace.com), under the subheading of Agenda & Documents, then to the drop-down list of our current/past budgets, and audits under Annual Budget, & Financial Reports.

## AWARDS AND ACKNOWLEDGEMENTS

### CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Temple Terrace for its Annual Comprehensive Financial Report for the fiscal year ended September 30, 2021. This was the forty-third consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both accounting principles generally accepted in the United States and applicable legal requirements.

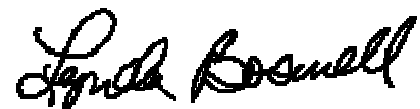
A Certificate of Achievement is valid for a period of one year only. We believe that the current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program requirements and we are submitting it to GFOA to determine its eligibility for a subsequent certificate.

In addition, the City also received the GFOA's Award for Distinguished Budget Presentation for its Annual Budget for the fiscal year beginning October 1, 2020, marking forty-four years the City has received this award. It is based on a governmental unit's publishing a budget document that meets program criteria as a policy document, operations guide, financial plan, and communications medium.

### ACKNOWLEDGEMENTS

The preparation of the Annual Comprehensive Financial Report is made possible by the dedicated service of the entire staff of the City's Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. Appreciation is also extended to all City departmental directors and staff, who contributed significantly by ensuring the accuracy and integrity of accounting information compiled throughout the year. We recognize the Mayor and City Council for their leadership and support in providing the highest level of accountability and transparency through financial reporting. We also thank the citizens of the City of Temple Terrace whose cooperation, support, and assistance have contributed greatly to the operation of this Amazing City.

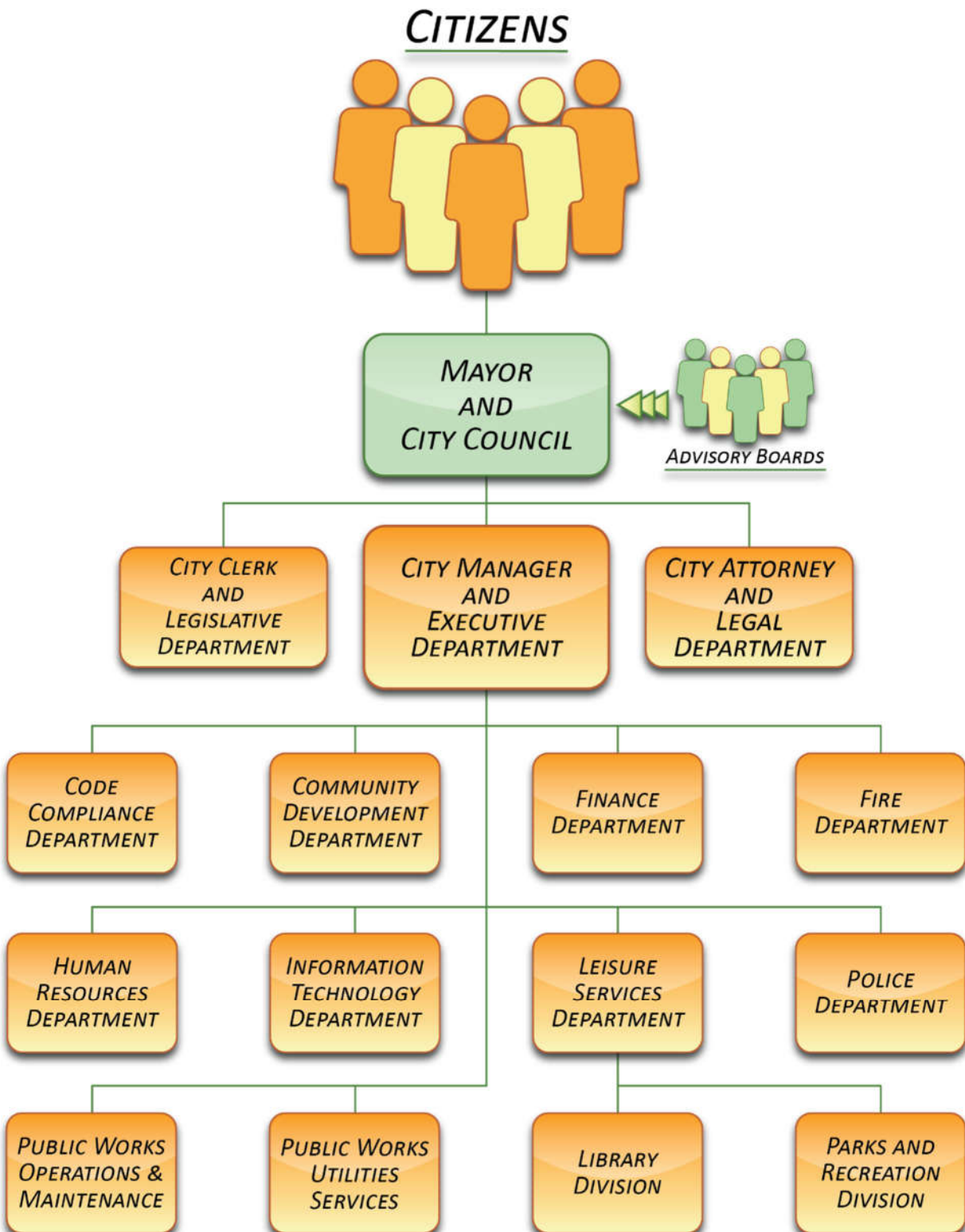
Respectfully submitted,



Steven Spina, PhD,  
Interim City Manager

Lynda Boswell,  
Finance Director

## ORGANIZATIONAL CHART



## LIST OF ELECTED AND APPOINTED OFFICIALS

### CITY COUNCIL—ELECTED OFFICIALS

Andrew Ross, Mayor  
Gil Schisler, Vice Mayor  
Cheri Donahue, Council Member  
James Chambers, Council Member  
Meredith Abel, Council Member

### INTERIM CITY MANAGER

Steven Spina, PhD

### APPOINTED OFFICIALS

City Attorney	Pamela D. Cichon
City Clerk	Cheryl A. Mooney
Code Compliance Director	Tom Borroni
Community Development Director	Vacant
Finance Director	Lynda Boswell
Fire Chief	Ian M. Kemp
Human Resources Director	Janet Bledsoe
Information Technology Director	Sally Cabrera
Leisure Services Director	Karl W. Langefeld
Police Chief	Kenneth R. Albano
Public Works Director of Operations	Ray LeBlanc
Public Works Director of Utilities	Troy Tinch



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Temple Terrace  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2020

*Christopher P. Morill*

Executive Director/CEO



## FINANCIAL SECTION

### Independent Auditor's Report

### Management Discussion and Analysis

### Basic Financial Statements

### Government Wide Financial Statements

- Statement of Net Position
- Statement of Activities

### Fund Financial Statements

- Balance Sheet—Governmental Funds
- Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position
- Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds
- Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Government Funds to the Statement of Activities
- Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual—General Fund
- Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual—Street Improvement Revenue Fund
- Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual—Transportation Surtax Fund
- Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual--Debt Services Fund
- Statement of Net Position –Proprietary Funds
- Statement of Revenues, Expenditures, and Changes in Net Position—Proprietary Fund
- Statement of Cash Flows—Proprietary Fund
- Statement of Fiduciary Net Position—Pension Trust Funds
- Statement of Changes in Fiduciary Net Position—Pension Trust Fund



## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Temple Terrace, Florida (the City) as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**INDEPENDENT AUDITOR'S REPORT**  
*(Continued)*

**Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2021, and the respective changes in financial position, and, where applicable, cash flows, and the budget to actual statements for the general fund and major special revenue funds thereof for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The introductory section, combining and individual fund financial statements and schedules, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements. The combining and individual fund financial statements and schedules are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual financial statements and schedules are fairly stated, in all material respects, in relation to the financial statements as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

The Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

**INDEPENDENT AUDITOR'S REPORT**  
*(Concluded)*

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

**MSL, P.A.**

Certified Public Accountants

Tampa, Florida  
May 31, 2022

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Management of the City of Temple Terrace (the City) has prepared the following discussion and analysis to provide a general overview of the financial activities for the Fiscal Year (FY) ended September 30, 2021 for the readers of the City's financial statements. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions, and should be considered in conjunction with the Transmittal Letter and the City's financial statements.

### FINANCIAL HIGHLIGHTS

For FY 2021, the City's total net position increased by \$6,865,465. The governmental net position increased by \$5,523,541 and business-type net position increased by \$1,341,924.

Comparing FY 2021 with FY 2020, the governmental activities revenue increased \$897,360 (or 2.4%). In FY 2021, the results of governmental activities increased in net position of \$5,523,541, while in FY 2020 net position increased by \$6,603,322.

Comparing FY 2021 with FY 2020, the business-type activities revenue increased by \$789,709, or 4.7%. In FY 2021, the results of business type activities produced an increase in net position of \$1,341,924, while FY 2020 net position increased by \$2,402,540.

Comparing FY 2021 with FY 2020, the City's total expenses increased by \$2,244,281, or 4.9%.

For FY 2021, the General Fund reported an increase in the fund balance of \$1,505,670, compared to a positive increase in fund balance of \$1,629,888 in FY 2020.

### OVERVIEW OF THE FINANCIAL STATEMENTS

The MD&A is intended to serve as an introduction to the City's basic financial statements. These statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The MD&A report also contains required supplementary information and other supplementary information.

The government-wide financial statements provide long-term and short-term information about the City's overall financial status. The fund financial statements focus on individual parts of the City and provide greater detail of the City's operations. The notes explain some of the information in the statements and provide more detailed data.

## *GOVERNMENT-WIDE FINANCIAL STATEMENTS*

Government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. They begin on page 28 of this report.

The government-wide financial statements distinguish between two types of City functions. Governmental activities are principally supported by taxes and intergovernmental revenues. The governmental activities of the City basic services include general government, police, fire, protective inspections, public works, community development, and recreation. These activities are primarily financed through property taxes, utility taxes, gas taxes, sales taxes, and the City's utilities contribution.

Other City functions are business-type activities and are intended to recover all or a significant portion of their costs through user fees and charges. The City's business-type activities reflect private sector-type operations (water, sewer, and sanitation), where the fee for services typically covers all or most of the cost of operation, including depreciation.

Along with several other statements, the Governmental-wide statements include:

Statement of Net position presents information on all the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources.

- This statement format combines and consolidates the governmental funds' current financial resources with capital assets (including infrastructure), and long-term obligations.
- Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

Statement of Activities presents changes in the City's net position during the most recent fiscal year.

- All changes in net position are reported when the change occurs, regardless of the timing of related cash flows.
- Revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).



## FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City of Temple Terrace, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City of Temple Terrace can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decision. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains seven individual governmental funds.

- General Fund
- Street Improvement Fund
- Transportation Surtax Fund
- Community Investment Tax Fund
- Tax Increment Financing Fund
- Premium Investment Fund
- Debt Service Fund

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Street Improvement Fund, the Transportation Surtax Fund, and the Debt Services Fund, all of which are considered major funds. This year's financial combines the Community Investment Tax Fund, the Tax Increment Financing Fund, and the Premium Insurance Fund. Details of these funds along with the Debt Services Fund are found in the Other Supplementary Information.

The governmental fund financial statements can be found starting on page 40 of this report.

### Proprietary Funds

Proprietary funds provide the same type of information as the government-wide financial statements in more detail. The City of Temple Terrace maintains two different types of proprietary funds.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses an enterprise fund to account for its Water/Sewer and Sanitation operations. The proprietary fund financial statements provide separate information for the two major enterprise funds.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for fleet maintenance. These services predominantly benefit governmental rather than business-type functions. They have been included within governmental activities in the government-wide financial statements. The internal service fund is presented in the proprietary fund financial statements.

The basic proprietary fund financial statements can be found starting on page 49 of this report.

### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on page 53 of this report.

### Notes to the Financial Statements

The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found starting on page 56 of this report.

### Other Information

The report also presents required supplementary information concerning the City of Temple Terrace's progress in funding its obligation to provide pension benefits and other postemployment benefits (OPEB) to its employees. Required supplementary information can be found starting on page 110 of this report.

The combining statements referred to earlier and other schedules are presented immediately following the required supplementary information on pensions.

City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

### STATEMENT OF NET POSITION

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$65,151,944 as of September 30, 2021. The table below reflects the condensed government-wide Statement of Net Position.

### STATEMENT OF NET POSITION AS OF SEPTEMBER 30, 2021

Category	Gov. Activities 2021	Gov. Activities 2020	Business-Type Activities 2021	Business-Type Activities 2020	Total 2021	Total 2020
ASSETS:						
Current and Other Assets	\$25,597,582	\$22,103,746	\$16,865,653	\$16,976,692	\$42,463,235	\$39,080,438
Capital Assets (Net)	50,712,410	49,209,109	30,550,876	28,937,979	81,263,286	78,147,088
<b>TOTAL ASSETS</b>	<b>76,309,971</b>	<b>71,312,855</b>	<b>47,416,529</b>	<b>45,914,671</b>	<b>123,726,500</b>	<b>117,227,526</b>
DEFERRED OUTFLOWS OF RESOURCES	2,572,267	2,750,580	210,464	293,879	2,782,731	3,044,459
LIABILITIES:						
Current and Other Liabilities	1,860,399	1,729,594	3,106,485	2,890,890	4,966,884	4,620,484
Noncurrent Liabilities	52,213,847	53,355,466	1,391,332	1,728,165	53,605,179	55,083,631
<b>TOTAL LIABILITIES</b>	<b>54,074,246</b>	<b>55,085,060</b>	<b>4,497,817</b>	<b>4,619,055</b>	<b>58,572,063</b>	<b>59,704,115</b>
DEFERRED INFLOWS OF RESOURCES	2,408,214	2,102,138	377,010	179,253	2,785,224	2,281,391
NET POSITION:						
Investment in Capital Assets	50,712,410	49,209,109	30,550,876	28,937,979	81,263,286	78,147,088
Restricted	12,464,826	10,617,619	8,179,307	1,000,600	20,644,133	11,618,219
Unrestricted	-40,777,458	-42,950,491	4,021,983	11,471,663	-36,755,475	-31,478,828
<b>TOTAL NET POSITION</b>	<b>\$22,399,778</b>	<b>\$16,876,237</b>	<b>\$42,752,166</b>	<b>\$41,410,242</b>	<b>\$65,151,944</b>	<b>\$58,286,479</b>

The largest portion of the City's net position reflects its investment in capital assets (e.g., land, buildings and infrastructure, improvements other than buildings, and machinery and equipment), less any related debt used to acquire those assets that are still outstanding. The City of Temple Terrace uses these capital assets to provide a variety of services to its residents. Accordingly, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Another portion of the City's net position, *restricted net position* is at \$20,644,133, 31.69% represents resources that are subject to external restrictions on how they may be used, e.g., for debt and capital improvements. Restricted net position increased \$9,025,014, or 77.69% during the year. This was mainly due to improvement fees received and restricting enterprise funds for infrastructure replacements, repair, and improvements.

City of Temple Terrace, Florida

September 30, 2021

Financial Section

**STATEMENT OF ACTIVITIES**

The key elements of the changes in the City's net position for the fiscal years ended September 30, 2020, and September 30, 2021 are as follows:

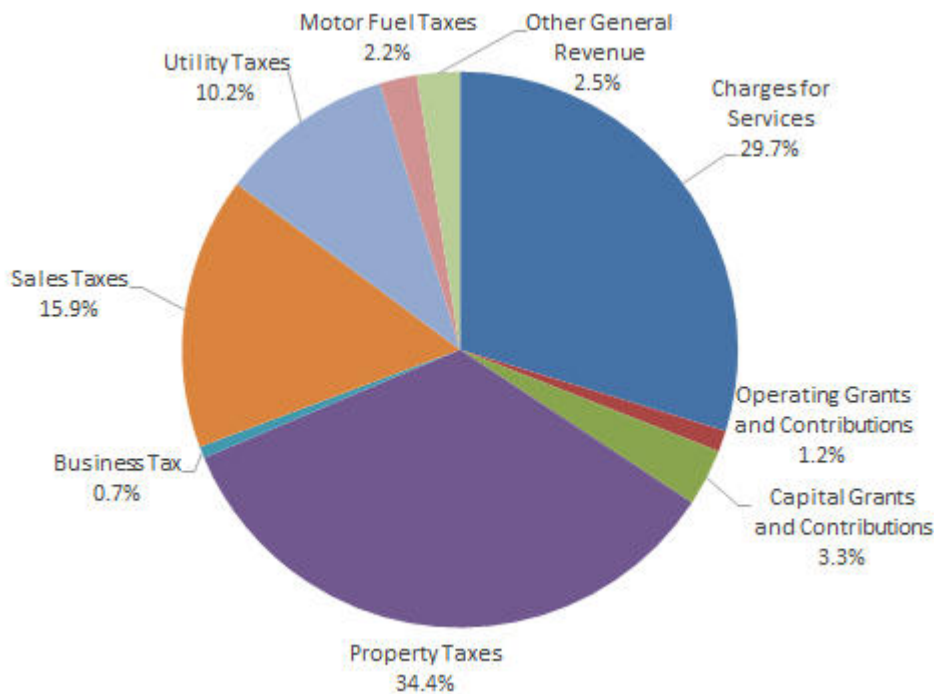
Category	Gov. Activities 2021	Gov. Activities 2020	Business-Type Activities 2021	Business-Type Activities 2020	Total 2021	Total 2020
REVENUES:						
Charges for Services	\$10,894,696	\$8,139,763	\$17,581,550	\$16,860,835	\$28,476,246	\$25,000,598
Operating Grants & Contributions	448,500	1,386,621	0	0	448,500	1,386,621
Capital Grants & Contributions	1,216,812	1,935,574	175,719	1,000,600	1,392,531	2,936,174
Property Taxes	12,591,080	11,668,013	0	0	12,591,080	11,668,013
Sales Taxes	5,809,229	5,034,976	0	0	5,809,229	5,034,976
Utility Taxes	3,729,918	3,712,530	0	0	3,729,918	3,712,530
Motor Fuel Taxes/Street Surtax	792,309	2,443,253	0	0	792,309	2,443,253
Local Business Taxes	246,064	253,716	0	0	246,064	253,716
Grants & Contrib. Not Restricted to Specific Prog.	537,469	409,499	0	0	537,469	409,499
Investment Earnings	93,422	199,235	6,845	79,524	100,267	278,759
Other General Revenues	283,617	513,592	0	0	283,623	513,592
Gain on Sale	68,019	109,628	4,424	5,379	72,443	115,007
<b>TOTAL REVENUES</b>	<b>36,711,135</b>	<b>35,806,400</b>	<b>17,768,538</b>	<b>17,946,338</b>	<b>54,479,673</b>	<b>53,752,738</b>
EXPENSES:						
General Government	4,598,168	4,592,368	0	0	4,598,168	4,592,368
Public Safety	18,250,918	16,182,158	0	0	18,250,918	16,182,158
Public Works	3,821,354	3,60,834	0	0	3,821,354	3,600,834
Economic Development	141,044	136,528	0	0	141,044	136,528
Culture & Rec	3,998,113	3,814,412	0	0	3,998,113	3,814,412
Long-Term Debt Interest	492,190	626,933	0	0	492,190	626,933
Water and Sewer	0	0	12,151,775	11,653,998	12,151,775	11,653,998
Sanitation	0	0	4,160,646	3,768,232	4,160,646	3,768,232
<b>TOTAL EXPENSES</b>	<b>31,301,787</b>	<b>29,324,646</b>	<b>16,312,421</b>	<b>15,422,230</b>	<b>47,614,208</b>	<b>44,746,876</b>
OTHER FINANCING SOURCES						
Transfers	114,193	121,568	-114,193	-121,568	0	0
<b>TOTAL OTHER FINANCING SOURCES</b>	<b>114,193</b>	<b>121,568</b>	<b>-114,193</b>	<b>-121,568</b>	<b>0</b>	<b>0</b>
Change in Net Position	5,523,541	6,603,322	1,341,924	2,402,540	6,865,465	9,005,862
Net Position-Beginning	16,876,237	10,272,915	41,410,242	39,007,702	58,286,479	49,280,617
<b>Net Position-Ending</b>	<b>\$22,399,778</b>	<b>\$16,876,237</b>	<b>\$42,752,166</b>	<b>\$41,410,242</b>	<b>\$65,151,944</b>	<b>\$58,286,479</b>

## GOVERNMENTAL ACTIVITIES

Governmental activities increased the City's net position by \$5,523,541. The key elements in the difference between the two years are as follows:

- Property taxes increased by \$923,067, 7.9% during the year.
  - The increase is due to the 8.9% increase in taxable assessed values.
- Sales tax revenue increased 15.4% from \$5,034,976 to \$5,809,229.
- Utility taxes increased by \$17,388, 0.5% from \$3,712,530 to \$3,729,918.
- Motor fuel tax revenue decreased by \$1,650,944, 67.6% from \$2,443,253 to \$792,309.
- Investment income decreased \$105,813, 53.1% from \$199,235, to \$93,422.
- Charges for Services increased \$2,754,933 or 33.8% from \$8,139,769, to \$10,894,696.
- Total expenses increased \$1,977,141, 6.7% in Fiscal Year 2021.

## REVENUE BY SOURCE—GOVERNMENTAL ACTIVITIES



The pie chart above shows that 31.2% of offsetting revenues for governmental activity expenses come from specific charges for services (29.7%) and grants (1.5%). The remaining 68.8% of revenue supporting governmental activities come from property taxes (34.4%), other taxes (28.9%) and other general revenues 4.8%.

## **BUSINESS-TYPE ACTIVITIES**

Business-type activities increased the City's net position by \$1,341,924. The net position in the Water and Sewer Utility Fund increased \$1,585,725; the Sanitation Fund decreased by \$243,801.

Key elements of the net increase were:

- The Water and Sewer Utility Fund had an operating income of \$1,424,800. Charges for services increased \$452,652, 3.5%.
  - \$12,803,156 in 2020
  - \$13,255,808 in 2021
- The Sanitation Fund had operating loss of \$154,352.
  - This has grown over the 2020 operating loss of \$91,245.
- Waste Disposal charges for services increased 7.5% to \$3,942,960
  - \$3,768,232 was spent in 2020
  - \$4,160,646 was spent in 2021
- Charges for Services category accounts for 99.0% of the revenue generated in the enterprise funds. Rates are established to ensure operating expenses are covered.

## **FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS**

As shown below, at the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$23,686,170, an increase of \$3,313,784, in comparison with the prior year.

**Unassigned balance**—available for spending is approximately 42.8% or \$10,148,319

**Non- spendable**—not in spendable form is 4.5% or \$1,073,025

**Restricted**—legally required to be maintained intact is 52.6% or \$12,464,826

**Assigned**—assigned for purposes is 0.0% or \$0

## **CITY OF TEMPLE TERRACE GOVERNMENTAL FUNDS—FUND BALANCE AS OF SEPTEMBER 30, 2021**

Category	General	Street Improvement	Surtax Improvement Fund	Debt Service	Non-Major Governmental Funds	Total
Non-spendable	\$1,073,025	\$0	\$0	\$0	\$0	\$1,073,025
Restricted	1,426,005	5,794,238	4,056,936	0	1,187,647	12,464,826
Assigned	0	0	0	0	0	0
Unassigned	10,148,319	0	0	0	0	10,148,319
<b>TOTAL NET POSITION</b>	<b>\$12,647,349</b>	<b>\$5,794,238</b>	<b>\$4,056,936</b>	<b>\$0</b>	<b>\$1,187,647</b>	<b>\$23,686,170</b>



City of Temple Terrace, Florida  
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### General Fund

The General Fund is the City's chief operating fund. At the end of the current fiscal year, *unassigned* fund balance of the General Fund was \$10,148,319, while total fund balance increased to \$12,647,349. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents approximately 38.0% of total General Fund expenditures excluding capital outlay and debt service, while total fund balance represents 38.0% of that same amount.

The fund balance of the City's General Fund increased \$1,505,670, for the period ending September 30, 2021.

The General Fund Final Budget were equal in revenues and expenditures. Actual revenues of \$31,882,744 increased \$2,214,289 from Fiscal Year 2020 revenues of \$29,668,455.

- Actual revenues were under budgeted by \$1,371,438. The variance (closest estimation to the budget and actual) was 4.1%.
- Actual expenditures were \$29,353,594 excluding other financing sources.
- Total net revenue actuals of \$31,882,744 demonstrates that the revenue and expenditures (along with amendments throughout the fiscal year), exceeded actual expenditures.

Budgeted revenues and expenditures changed from the original to final budget by \$4,508,528. The majority of the change was due to the \$2.9 million from the CARES Act and the refinancing to decrease the annual percentage rate of the previous 2020 Revenue Note from CenterState Bank.

### Street Improvement Fund

The Street Improvement Fund increased by \$1,263,870 to a total fund balance of \$5,794,238, all of which is restricted for eligible street improvement programs.

- Current Fiscal Year revenues were \$2,098,380.
  - increased \$26,946, 1.3% compared to Fiscal Year 2020..
- Current Fiscal Year expenditures were \$834,510
  - \$491,924 (58.9%) was spent on capital outlay.
  - Total expenditures increased \$182,004, 27.89% compared to Fiscal Year 2020

### Transportation Surtax Fund

The Transportation Surtax Fund increased by \$389,835 to a total fund balance of \$4,056,936, all of which is restricted for eligible street improvement programs.

- Current Fiscal Year revenues were \$389,856
  - This is increased only by \$389,856, compared to Fiscal Year 2020's amount of \$3,667,101. The payments from Hillsborough County stopped in January (we received payment for 3 months) upon the judge's order declaring the Transportation Surtax as unconstitutional, thereby eliminating the tax completely by mid-December 2020. As a result, since the tax went away at the time of the judge's order, so too did the revenue coming in.

City of Temple Terrace, Florida  
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- There were no expenditures in 2020 or 2021 because subsequent lawsuits, and a court decision deeming the Hillsborough Surtax was unconstitutional. Since the Florida Supreme Court did not decide how the funds were to be returned, the city simply collects interest at this time.

#### Debt Service Fund

The Debt Service Fund is established to account for resources that are restricted, committed, or assigned to expenditure for principal and interest on outstanding bonded debt of the City, exclusive of the bonded debt in the enterprise funds.

The City's Debt Service Fund is established in accordance with statutes and/or bond indentures. Its use enhances the attractiveness of bonds to prospective buyers. Inclusion of debt service fund provisions in the indentures indicates to the prospective buyer that the timing of the assets acquisition to satisfy maturing debt has been formalized and a sophisticated administrative approach to servicing the debt will be followed.

The Debt Service Fund does not have a fund balance as all expenses and revenue should be 100% spent based on actual revenue needed to pay principal and interest. As of September 30, 2021, total revenue collected represents a transfer in of \$1,165,504 from other funds collecting receipts to pay debt service requirements. This fund paid \$673,314 in principal and \$468,600 in interest. The paid principal is a portion of the refinancing in February of 2021.

#### Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in greater detail.

- Unrestricted net position of the Water/Sewer Utility amounted to \$3,701,335.
  - decreased by \$7,357,821 from FY 2020
- Unrestricted net position for the Sanitation Utility amounted to \$320,648.
  - decreased by \$91,859 from FY 2020

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## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

The City's investment in capital asset net of depreciation for its governmental and business-type activities as of September 30, 2021, totals \$81,263,286. This investment in capital assets includes:

- land
- construction work in progress
- buildings and system improvements
- machinery and equipment
- park facilities
- roads
- highways
- bridges

The City's total investment in capital assets for the current fiscal year increased by \$3,116,198 or 4.0%. This is comprised of a 3.1% increase for governmental activities and a 5.6% increase for business-type activities. Additional information on the City's capital assets can be found on page 80.

Major capital asset events during the current fiscal year included:

The City's Total accumulated depreciation increased by \$4,128,121 or 5.6%.

- Governmental activities accounted for \$2,515,430 or a 6.3% increase
- Business-type activities accounted for \$1,612,691 or a 4.9% increase

No debt is capital related.

### CAPITAL ASSETS AT YEAR-END NET OF DEPRECIATION

Category	Gov. Activities 2021	Gov. Activities 2020	Business-Type Activities 2021	Business-Type Activities 2020	Total 2021	Total 2020
Land	\$5,385,417	\$5,385,417	\$2,417,358	\$2,417,358	\$7,802,775	\$7,802,775
Buildings	18,521,651	17,536,782	4,395,659	3,673,788	22,917,310	21,210,570
Improvements, other than buildings	9,886,772	9,313,063	0	0	9,886,772	9,313,063
Equipment	17,897,721	16,297,664	9,102,896	8,887,860	27,000,617	25,185,524
Infrastructure	40,935,607	40,742,188	45,926,750	44,622,529	86,862,357	85,364,717
Construction in Progress	760,743	94,066	3,398,852	2,414,392	4,159,595	2,508,458
Subtotal	93,387,911	89,369,181	65,241,515	62,015,927	158,629,426	151,385,107
Less: Accumulated Depreciation	-42,675,501	-40,160,071	-34,690,639	-33,077,948	-77,366,140	-73,238,019
Net Capital Assets	\$50,712,410	\$49,209,109	\$30,550,876	\$28,937,979	\$81,263,286	\$78,147,088

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### Long-term Liabilities

At the end of the current fiscal year, the City of Temple Terrace had total debt outstanding secured by various revenue sources, e.g., revenue bonds, and covenants to budget and appropriation. Additional information on the City's long-term liabilities can be found on pages 103-106 of this report.

### OUTSTANDING DEBT AT YEAR-END

Category	Gov. Activities 2021	Gov. Activities 2020
Revenue Notes	\$15,092,838	\$16,034,305

All debts are in Governmental Activities as previous enterprise debts had been paid off since 2017. All debt that appears to be shrinking faster than scheduled is due to any land sales, interest savings that is applied to principle, and refinancing, and the scheduled budget savings also applied to principle.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

During the current year, the adopted and final budgeted revenue and expenditures increased \$3,309,233. The reasons for the increase were to finish purchase orders that began in Fiscal Year 2019, land sales, and other revenue/expenditures that were not expected.

This year, the impacts and shock of the COVID-19 ramifications reverberated globally, and of course, locally. As governments and businesses were mandated for restrictions, vaccinations, lack of social events; the uncertainty cast a certain pall over what the City would be able to accomplish or not accomplish throughout the year. However, the surprise of overcoming potential deficits came in the aggressive, and positive business environment in our city which welcomed a very huge business that nearly offset all of the projected governmental receipts.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The City administration took a more cautious approach to balance the Fiscal Year 2022 budget because of the COVID-19 restrictions at the time the budget was being developed. The City's taxable property values, set by the Hillsborough County Property Appraiser in June 2021, increased by \$163,904,917 or 8.9% to \$2.01 billion applicable to Fiscal Year 2022. The property tax revenue in the General Fund adopted in FY 2021 budget shows increase of \$923,067 over Fiscal Year 2020. Over the last five years, property values have increased annually by an average of 9.9%. The City decreased the millage rate to 6.555 mills per \$1,000 assessed property value in Fiscal Year 2019 and kept the same rate for Fiscal Years 2020 through 2022.

The Fiscal Year 2021 budget utilizes some unassigned reserves to balance. In Fiscal Year 2021, City Council approved increasing the City's general fund unassigned reserves to 20% operating expenditures, two and a half months' expenditures. The unassigned reserves for Fiscal Year 2021 are 34.6%.

The Temple Terrace Redevelopment Area property values rose to \$104.9 million for Fiscal Year 2021, a taxable value increase of \$6,905,413 over the 2004 base value of \$62,978,340. Values in this area rose 7.1% over Fiscal Year 2020. The TIF income will assist in contributing to the interest payments on the investment in redevelopment. The budget includes interest and principal expense, but the amount of TIF income will prohibit the City from paying anything towards principal.

The Water/Sewer Enterprise Fund - comprised of several sub-funds, including operations, debt service, renewal and replacement, and improvement fees - is expected to improve its performance slightly. Increases are planned

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for Fiscal Year 2022 and thereafter to catch up and keep up with maintenance of the thousands of feet of water/sewer lines.

The Sanitation Fund had no increases in Fiscal Year 2020, but did increase up to 3% for the subsequent Fiscal Year 2021 budget.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of and present accountability for the City of Temple Terrace's finances to users and interested parties, the citizens, taxpayers, customers, investors, and creditors. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director via the City's website (<http://www.templeterrace.com>), by phone at 813-506-6416, or mailed to:

City of Temple Terrace  
Finance Director  
11250 N 56<sup>th</sup> Street  
Temple Terrace, FL 33687-2250

City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

## BASIC FINANCIAL STATEMENTS

*GOVERNMENTAL WIDE FINANCIAL STATEMENTS*

*FUND FINANCIAL STATEMENTS-GOVERNMENTAL, PROPRIETARY, AND FIDUCIARY*

*NOTES TO THE FINANCIAL STATEMENTS*

City of Temple Terrace, Florida

September 30, 2021

Financial Section

## GOVERNMENT WIDE FINANCIAL STATEMENTS

### Statement of Net Position

Category	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Cash, Cash Equivalents, and Investments	\$22,026,194	\$6,501,020	\$28,527,214
Receivables (Allowance for Uncollectible Net)	3,230,495	2,094,472	5,324,967
Inventories	69,974	90,854	160,828
Prepays	270,898	0	270,898
Restricted Assets: Cash and Cash Equivalents	0	8,179,307	8,179,307
Capital Assets Not Being Depreciated:			
Land	5,385,417	2,417,358	7,802,775
Construction in Progress	760,743	3,398,852	4,159,595
Capital Assets Net of Accumulated Depreciation:			
Buildings and Improvements	18,521,651	4,395,659	22,917,310
Improvements Other than Buildings	9,886,772	0	9,886,772
Machinery, Equipment, & Vehicles	17,897,721	9,102,896	27,000,617
Infrastructure	40,935,607	45,926,750	86,862,357
Less Accumulated Depreciation	-42,675,501	-34,690,639	-77,366,140
<b>TOTAL ASSETS</b>	<b>76,309,971</b>	<b>47,416,529</b>	<b>123,726,500</b>
Deferred Outflows - OPEB Related	887,699	155,215	1,042,914
Deferred Outflows - Pension Related	1,684,568	55,249	1,739,817
<b>TOTAL DEFERRED OUTFLOWS</b>	<b>2,572,267</b>	<b>210,464</b>	<b>2,782,731</b>
<b>LIABILITIES</b>			
Accounts Payable	744,182	1,432,253	2,176,435
Accrued Payroll	905,198	178,704	1,083,902
Deposits and Other Payables	17,046	1,495,528	1,512,574
Unearned Revenue	193,973	0	193,973
Due Within One Year: Notes Payable	741,893	0	741,893
Due Within One Year: Compensated Absences	149,377	8,811	158,188
Due in More Than One Year: Notes Payable	14,350,945	0	14,350,945
Due in More Than One Year: Compensated Absences	1,344,393	167,414	1,511,808
Due in More Than One Year: Total OPEB Obligation	6,520,735	1,087,724	7,608,459
Due in More Than One Year: Net Pension Liability	29,106,504	127,383	29,233,887
<b>TOTAL LIABILITIES</b>	<b>54,074,246</b>	<b>4,497,817</b>	<b>58,572,063</b>
Deferred Inflows—OPEB Related	512,843	76,564	589,407
Deferred Inflows—Pension Related	1,895,371	300,446	2,195,817
<b>TOTAL DEFERRED INFLOWS</b>	<b>2,408,214</b>	<b>377,010</b>	<b>2,785,224</b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	50,712,410	30,550,876	81,263,286
Restricted: Donations and Forfeitures	72,611	0	72,611
Restricted: Renewal and Replacement	1,353,394	0	1,353,394
Restricted: Capital Projects	11,038,821	8,179,307	19,218,128
Unrestricted	-40,777,458	4,021,983	-36,755,475
<b>TOTAL NET POSITION</b>	<b>\$22,399,778</b>	<b>\$42,752,166</b>	<b>\$65,151,944</b>

Because long-term debt was not related to acquisition, construction, or improvement of capital assets, it is not calculated within the net investment.

*\*The notes to the financial statements are an integral part of the financial statements.*

City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

**STATEMENT OF ACTIVITIES FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021**

Primary Government Functions/Programs	Expenses	Program Revenues- Charges for Services	Program Revenues- Operating Grants and Contributions	Program Revenues- Capital Grants and Contributions	Net (Expense) Revenue and Changes in Net Position-Govt. Activities	Net (Expense) Revenue and Changes in Net Position-Business Type Activities	Changes in Net Position-Total
<b>GOVT. ACTIVITIES</b>							
General Govt.	\$4,598,168	\$8,435,936	\$260,407	\$0	\$4,098,196	\$0	\$4,098,196
Public Safety	18,250,918	1,447,254	188,093	0	-16,615,571	0	-16,615,571
Culture & Rec.	3,998,113	823,321	0	250,000	-2,924,792	0	-2,924,792
Public Works	3,821,354	96,418	0	689,298	-3,035,638	0	-3,035,638
Economic Dev.	141,044	91,767	0	277,514	228,237	0	228,237
Int. on Long Term Debit	492,190	0	0	0	-492,190	0	-492,190
<b>TOTAL GOVT. ACTIVITIES</b>	<b>31,301,787</b>	<b>10,894,696</b>	<b>448,500</b>	<b>1,216,812</b>	<b>-18,741,779</b>	<b>0</b>	<b>-18,741,779</b>
<b>BUSINESS ACTIVITIES</b>							
Water/Sewer Utility	12,151,775	13,575,256	0	175,719	0	1,599,200	1,599,200
Sanitation	4,160,646	4,006,294	0	0	0	-154,352	-154,352
<b>TOTAL BUSINESS ACTIVITIES</b>	<b>16,312,421</b>	<b>17,581,550</b>	<b>0</b>	<b>175,719</b>	<b>0</b>	<b>1,444,848</b>	<b>1,444,848</b>
<b>TOTAL PRIMARY GOVT.</b>	<b>\$47,614,187</b>	<b>\$28,476,246</b>	<b>\$448,500</b>	<b>\$1,392,531</b>	<b>-\$18,741,779</b>	<b>1,392,531</b>	<b>-17,296,931</b>
					<b>GOVT ACTIVITIES</b>	<b>BUS ACTIVITIES</b>	<b>TOTAL ACTIVITIES</b>
<b>REVENUES</b>							
Property Taxes, Levied for General Purpose					12,591,080	0	12,591,080
Sales Taxes					5,809,229	0	5,809,229
Utility Taxes					3,729,918	0	3,729,918
Motor Fuel Taxes					792,309	0	792,309
Local Business Taxes					246,064	0	246,064
Grants and Contributions Not Restricted to Specific Programs					537,469	0	537,469
Unrestricted Investment Earnings					93,422	6,845	100,267
Miscellaneous					283,617	0	283,617
Gain on Sale					68,019	4,424	72,443
Transfers					114,193	-114,193	0
<b>TOTAL GENERAL REVENUES</b>					<b>24,265,320</b>	<b>-102,924</b>	<b>24,162,396</b>
Change in Net Position					5,523,541	1,341,924	6,865,465
Net Position—Beginning					16,876,237	41,410,242	58,286,479
Net Position—Ending					<b>\$22,399,778</b>	<b>\$42,752,166</b>	<b>\$65,151,944</b>

\*The notes to the financial statements are an integral part of the financial statements.



City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

## FUND FINANCIAL STATEMENTS

### BALANCE SHEET—GOVERNMENTAL FUNDS

Category	General Fund	Street Improvement Fund	Transportation Surtax Fund	Debt Service Fund	Non-Major Governmental Funds	Total
<b>ASSETS</b>						
Equity in Pooled Cash and Investments	\$10,780,863	\$5,995,414	\$4,056,936	\$2,457	\$1,185,524	\$22,021,194
Accounts-Billed	84,706	0	0	0	0	84,706
Accounts-Unbilled	40,245	0	0	0	0	40,245
Interest	703	1,394	0	0	2,123	4,220
Due from Other Agencies	359,573	6,217	0	0	0	365,790
Other Receivables	2,735,478	0	0	0	0	2,735,478
Prepaid Items	270,898	0	0	0	0	270,898
<b>TOTAL ASSETS</b>	<b>14,272,466</b>	<b>6,003,025</b>	<b>4,056,936</b>	<b>2,457</b>	<b>1,187,647</b>	<b>25,522,531</b>
<b>LIABILITIES</b>						
Accounts Payable	521,877	208,787	0	2,457	0	733,121
Accrued Payroll	892,221	0	0	0	0	892,221
Deposits and Other Payables	17,046	0	0	0	0	17,046
Unearned Revenue	193,973	0	0	0	0	193,973
<b>TOTAL LIABILITIES</b>	<b>1,625,117</b>	<b>208,787</b>	<b>0</b>	<b>2,457</b>	<b>0</b>	<b>1,836,361</b>
<b>FUND BALANCES</b>						
Non-spendable	1,073,025	0	0	0	0	1,073,025
Restricted	1,426,005	5,794,238	4,056,936	0	1,187,647	12,464,826
Unassigned	10,148,319	0	0	0	0	10,148,319
<b>TOTAL FUND BALANCES</b>	<b>12,647,349</b>	<b>5,794,238</b>	<b>4,056,936</b>	<b>0</b>	<b>1,187,647</b>	<b>23,686,170</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$14,272,466</b>	<b>\$6,003,025</b>	<b>\$4,056,936</b>	<b>\$2,457</b>	<b>\$1,187,647</b>	<b>\$25,522,531</b>

\*Receivables Net of Allowance for Uncollectibles:

*The notes to the financial statements are an integral part of the financial statements.*

City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE  
STATEMENT OF NET POSITION FOR SEPTEMBER 30, 2021**

Category	Amount	Amount
Total fund balances—governmental funds		\$23,686,170
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.		
Governmental capital assets	93,217,047	
Less accumulated depreciation	-42,504,637	
Net governmental capital assets		50,712,410
The net pension liability is not due and payable in current period and is not reported in the governmental funds.		-29,060,090
Deferred Outflows/Inflows of resources reported in the statement of net position:		
Net deferred outflows—OPEB	872,776	
Net deferred inflows—OPEB	-501,420	
Net deferred outflows—pensions	1,664,439	
Net deferred inflows—pensions	-1,785,903	
		249,892
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.		
Revenue notes payable	-15,092,838	
Compensated absences	-1,476,728	
Other Post-Employment Benefits	-6,400,093	
Total governmental long-term liabilities		-22,969,659
Internal service funds are used by management to charge the cost of fleet maintenance. The assets and liabilities of the Internal service funds are used by management to charge the cost of internal service funds are included in governmental activities in the statement of net position.		-218,946
Net position of governmental activities		\$22,399,778

***The notes to the financial statements are an integral part of the financial statements.***

## City of Temple Terrace, Florida

September 30, 2021

Financial Section

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES-**  
**GOVERNMENTAL FUNDS FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021**

Category	General Fund	Street Improvement Fund	Transportation Surtax Fund	Debt Services	Non-Major Governmental Funds	Total Funds
<b>REVENUES</b>						
Taxes	\$16,567,062	\$738,284	\$0	\$0	\$1,524,249	\$18,829,595
Licenses & Permits	597,990	0	0	0	0	597,990
Franchise Fees	2,042,049	0	0	0	0	2,042,049
Intergovernmental	7,207,410	668,010	384,706	0	747,922	9,008,048
Charges for Services	4,463,706	0	0	0	0	4,463,706
Fines & Forfeitures	83,631	0	0	0	0	83,631
Investment Earnings (Loss)	85,519	2,788	5,150	0	-34	93,423
Contributions & Donations	67,311	689,298	0	0	0	756,609
Other	768,066	0	0	0	0	768,066
<b>TOTAL REVENUES</b>	<b>31,882,744</b>	<b>2,098,380</b>	<b>389,856</b>	<b>0</b>	<b>2,272,137</b>	<b>36,643,117</b>
<b>EXPENDITURES</b>						
<b>Current Gen. Govt.</b>						
Legislative	347,472	0	0	0	0	347,472
Legal	294,352	0	0	0	0	294,352
Executive	1,929,910	0	0	0	0	1,929,910
Finance	534,413	0	0	0	0	534,413
Community Dev.	586,883	0	0	0	0	586,883
Code Enforcement	373,785	0	0	0	0	373,785
Economic Dev.	141,412	0	0	0	0	141,412
Non-Departmental	211,772	0	21	0	0	211,793
<b>TOTAL GEN. GOVT.</b>	<b>4,419,999</b>	<b>0</b>	<b>21</b>	<b>0</b>	<b>0</b>	<b>4,420,020</b>
<b>PUBLIC SAFETY</b>						
Police	8,919,094	0	0	0	343,131	9,262,225
Fire	7,630,254	0	0	0	172,877	7,803,131
<b>TOTAL PUBLIC SAFETY</b>	<b>16,549,348</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>516,008</b>	<b>17,065,356</b>
<b>CULTURAL AND REC.</b>						
Library	775,682	0	0	0	0	775,682
Parks and Rec.	2,537,618	0	0	0	0	2,537,618
<b>TOTAL CULTURE &amp; RECREATION</b>	<b>3,313,300</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3,313,300</b>
<b>PUBLIC WORKS</b>						
Administration	1,312,663	0	0	0	0	1,312,663
Streets	1,118,808	273,257	0	0	0	1,392,065
Engineering	0	69,329	0	0	0	69,329
<b>TOTAL PUBLIC WORKS</b>	<b>2,431,471</b>	<b>342,586</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2,774,057</b>
Capital Outlay	2,371,323	491,924	0		1,369,806	4,233,053
<b>DEBT SERVICE</b>						
Principal	268,153	0	0	673,314	0	941,467
Interest	0	0	0	468,600	0	468,600
Other DS Costs	0	0	0	23,590	0	23,590
<b>TOTAL DEBT SRVC</b>	<b>268,153</b>	<b>0</b>	<b>0</b>	<b>1,165,504</b>	<b>0</b>	<b>1,433,657</b>
<b>TOTAL EXPENDITURES</b>	<b>29,353,594</b>	<b>834,510</b>	<b>21</b>	<b>1,165,504</b>	<b>1,885,814</b>	<b>33,239,443</b>

City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES-  
GOVERNMENTAL FUNDS FOR FISCAL YEAR ENDED SEPTEMBER 30 ,2021  
(CONTINUED)**

Category	General Fund	Street Improvement Fund	Transportation Surtax Fund	Debt Services	Non-Major Governmental Funds	Total Funds
Excess/Deficiency of Revenues Over/Under Expenditures	2,529,150	1,263,870	389,835	-1,165,504	386,323	3,403,674
OTHER FINANCING SOURCES (USES)						
Transfers In	0	0	0	1,165,504	260,758	1,426,262
Transfers Out	-1,091,499	0	0	0	-492,672	-1,584,171
Proceeds: Issuance of Debt	0	0	0	12,791,000	0	12,791,000
Principal Paid: Current Refunding	0	0	0	-12,791,000	0	-12,791,000
Proceeds: Sale of Capital Assets	68,019	0	0	0	0	68,019
TOTAL OTHER FINANCING SOURCES (USES)	-1,023,480	0	0	1,165,504	-231,914	-89,890
Net Change in Fund Balances	1,505,670	1,263,870	389,835	0	154,409	3,313,784
Fund Balances (Deficit), Beginning	11,141,679	4,530,368	3,667,101	0	1,033,239	20,372,387
Fund Balances, Ending	\$12,647,349	\$5,794,238	\$4,056,936	\$0	\$1,187,647	\$23,686,170

*The notes to the financial statements are an integral part of the financial statements.*

City of Temple Terrace, Florida

September 30, 2021

Financial Section

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENT FUNDS TO THE STATEMENT OF ACTIVITIES FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021**

Category	Amount	Amount
Net changes in fund balances—total governmental funds		\$3,313,784
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of the assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceed depreciation expense in the current period.		
Expenditures for capital assets	4,234,454	
Less current year depreciation	-2,731,153	
Net governmental capital assets		1,503,301
Bond proceeds provide current financial resources to governmental funds, while the repayment of the principal consumes the current financial resources of governmental funds. Governmental funds report the debt issuance.		
Debt Issued	12,791,000	
Principal Paid: Current Refunding	-12,791,000	
Principal payments	941,467	941,467
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		
Change in long-term compensated absences	-502,596	
Change in net OPEB obligation	118,945	
Change in pension related amounts	139,178	
TOTAL OTHER EXPENSES		-244,473
The internal service fund is used by management to charge the costs of fleet maintenance to individual funds. The net income (loss) of the internal service funds is reported with governmental activities		9,462
Change in Net Position of governmental activities.		\$5,523,541

*The notes to the financial statements are an integral part of the financial statements.*

## City of Temple Terrace, Florida

September 30, 2021

Financial Section

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021—GENERAL**  
**FUND**

Category	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Property Tax	\$12,530,852	\$12,530,852	\$12,591,080	\$60,228
Utility Tax	4,050,000	4,050,000	3,729,918	-320,082
Local Business Tax	250,000	250,000	246,064	-3,936
Licenses & Permits	1,313,344	1,313,344	597,990	-715,354
Franchise Fees	2,018,000	2,018,000	2,042,049	24,049
Intergovernmental	3,201,495	6,161,307	7,207,410	1,046,103
Charges for Service	5,018,888	5,018,888	4,463,706	-555,182
Fines and Forfeitures	71,525	71,525	83,631	12,106
Investment Earnings	121,500	121,500	85,519	-35,981
Contributions & Donations	94,500	94,500	67,311	-27,189
Other & Appropriated	75,550	1,624,266	768,066	-856,200
TOTAL REVENUES	28,745,654	33,254,182	31,882,744	-1,371,438
EXPENDITURES				
General Govt.				
Legislative	377,912	383,172	347,472	35,700
Legal	318,783	318,783	294,352	24,431
Executive	541,970	537,652	530,035	7,617
Human Resources	666,331	677,500	631,244	46,256
Information Tech.	730,865	782,729	768,631	14,098
Finance	521,588	531,496	534,413	-2,917
Community Dev.	696,821	696,821	586,883	109,938
Code Enforcement	388,415	390,465	373,785	16,680
Economic Dev.	157,196	157,196	141,412	15,784
Non-Departmental	320,000	1,512,238	211,772	1,300,466
TOTAL GEN. GOVT.	4,719,881	5,988,052	4,419,999	1,568,052
PUBLIC SAFETY: Police	9,384,106	9,582,046	8,919,094	662,952
PUBLIC SAFETY Fire	7,875,474	7,900,488	7,630,254	270,234
TOTAL PUBLIC SAFETY	17,259,580	17,482,534	16,549,348	933,186
CULTURE & REC. Library	734,357	817,711	775,682	42,029
CULTURE & REC. Parks & Rec.	2,638,686	2,680,431	2,537,618	142,813
TOTAL CULTURAL & REC.	3,373,043	3,498,142	3,313,300	184,842
PUBLIC WORKS Administration	1,291,832	1,399,097	1,312,663	86,434
PUBLIC WORKS Streets	986,501	1,097,211	1,118,808	-21,597
TOTAL PUBLIC WORKS	2,278,333	2,496,308	2,431,471	64,837
Capital Outlay	979,786	2,454,820	2,371,323	83,497
Debt Service	268,153	268,153	268,153	0
TOTAL EXPENDITURES	28,878,776	32,188,009	29,353,594	2,834,414
Excess/Deficiency of Revenues				
Over/Under Expenditures	-133,122	1,066,173	2,529,150	1,462,977

Continued

City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021—GENERAL  
FUND (CONTINUED)**

Category	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
OTHER FINANCING SOURCES (USES)				
Transfers Out	-959,723	-959,723	-1,091,499	-131,776
Sale of Capital Assets	0	0	68,019	68,019
Reserve for Contingency	959,723	2,025,896	0	-2,025,896
TOTAL OTHER FINANCING SOURCES	0	1,066,173	-1,023,480	--2,089,653
Net Change in Fund Balance	0	0	1,505,670	1,505,670
Beginning Fund Balances	11,141,679	11,141,679	11,141,679	0
Ending Fund Balances	\$11,141,679	\$11,141,679	\$12,647,349	\$1,505,670

*The notes to the financial statements are an integral part of the financial statements.*

City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021—STREET**  
**IMPROVEMENT REVENUE FUND**

Category	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Taxes	\$725,000	\$725,000	\$738,284	\$13,284
Intergovernmental	640,000	640,000	668,010	28,010
Investment Earnings	30,000	30,000	2,788	-27,212
Contributions and Donations	0	0	689,298	689,298
Other	1,080,604	1,098,765	0	-1,098,765
<b>TOTAL REVENUES</b>	<b>2,475,604</b>	<b>2,493,765</b>	<b>2,098,380</b>	<b>-395,385</b>
EXPENDITURES				
PUBLIC WORKS				
Street Maintenance	268,500	268,500	273,257	-4,757
Engineering	69,329	69,329	69,329	0
<b>TOTAL PUBLIC WORKS</b>	<b>337,829</b>	<b>337,829</b>	<b>342,586</b>	<b>-4,757</b>
Capital Outlay	1,205,000	1,214,401	491,924	722,477
<b>TOTAL EXPENDITURES</b>	<b>1,542,829</b>	<b>1,552,230</b>	<b>834,510</b>	<b>717,720</b>
Excess/Deficiency of Revenues Over/Under Expenditures	932,775	941,535	1,263,870	322,335
OTHER FINANCING SOURCES (USES)				
Transfers Out	-268,500	-268,500	0	-268,500
Reserve for Contingency	1,201,275	1,210,035	0	-1,210,035
<b>TOTAL OTHER FINANCING SOURCES</b>	<b>664,275</b>	<b>941,535</b>	<b>0</b>	<b>-941,535</b>
Net Change in Fund Balance	0	0	1,263,870	1,263,870
Fund Balances, Beginning	4,530,368	4,530,368	4,530,368	0
<b>Fund Balances, Ending</b>	<b>\$4,530,368</b>	<b>\$4,530,368</b>	<b>\$5,794,238</b>	<b>\$1,263,870</b>

*The notes to the financial statements are an integral part of the financial statements.*



City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021—**  
**TRANSPORTATION SURTAX FUND**

Category	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Intergovernmental	1,250,000	1,250,000	384,706	-865,294
Investment Earnings	0	0	5,150	5,150
Other	2,656,307	2,656,307	0	-2,656,307
TOTAL REVENUES	3,906,307	3,906,307	389,856	-3,516,451
EXPENDITURES				
General Government				
Non-Governmental	0	0	21	-21
TOTAL GENERAL GOVERNMENT	0	0	21	-21
TOTAL EXPENDITURES	0	0	21	-21
Excess/Deficiency of Revenues Over/Under Expenditures	3,906,307	3,906,307	389,835	-3,516,472
OTHER FINANCING SOURCES (USES)				
Reserve for Contingency	3,906,307	3,906,307	0	-3,906,307
TOTAL OTHER FINANCING SOURCES	3,906,307	3,906,307	0	-3,906,307
Net Change in Fund Balance	0	0	389,835	389,805
Fund Balances, Beginning	0	0	3,667,101	3,667,101
Fund Balances, Ending	\$0	\$0	\$4,056,936	\$4,056,936

*The notes to the financial statements are an integral part of the financial statements.*

## City of Temple Terrace, Florida

September 30, 2021

## Financial Section

**STATEMENT OF NET POSITION – PROPRIETARY FUNDS**

Category	Water & Sewer Utility (Business)	Sanitation Utility (Business)	Total Business- Type Activity	Internal Service (Governmental)
<b>CURRENT ASSETS</b>				
Equity in Pooled Cash & Investments	\$6,008,867	\$492,153	\$6,501,020	\$5,000
Accounts Receivable: Billed *	635,883	173,214	809,097	0
Accounts Receivable: Unbilled	952,606	323,005	1,275,611	0
Interest Receivables	3,999	5,765	9,764	56
Inventories	90,854	0	90,854	69,974
<b>TOTAL CURRENT ASSETS</b>	<b>7,692,209</b>	<b>994,137</b>	<b>8,686,346</b>	<b>75,030</b>
<b>NONCURRENT ASSETS</b>				
Restricted Cash, Cash Equity, & Invest.				
Equity in Pooled Cash & Invest	8,179,307	0	8,179,307	0
Land	2,417,358	0	2,417,358	0
Construction in Progress	3,398,852	0	3,398,852	0
Buildings	4,395,659	0	4,395,659	0
Machinery, equip., vehicles	4,633,209	4,469,687	9,102,896	170,864
Infrastructure	45,849,391	77,359	45,926,750	0
Less accumulated depreciation	-31,141,696	-3,548,943	-34,690,639	-170,864
<b>NET CAPITAL ASSETS</b>	<b>29,552,773</b>	<b>998,103</b>	<b>30,550,876</b>	<b>0</b>
<b>TOTAL NONCURRENT ASSETS</b>	<b>37,732,080</b>	<b>998,103</b>	<b>38,730,183</b>	<b>0</b>
<b>TOTAL ASSETS</b>	<b>45,424,289</b>	<b>1,992,240</b>	<b>47,416,529</b>	<b>75,030</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows-OPEB Related	110,834	44,381	155,215	14,923
Deferred outflows-Pension Related	34,573	20,676	55,249	20,129
<b>TOTAL DEFERRED OUTFLOWS</b>	<b>145,407</b>	<b>65,057</b>	<b>210,464</b>	<b>35,052</b>
<b>CURRENT LIABILITIES</b>				
Accounts Payable	1,307,385	124,868	1,432,253	11,061
Accrued Payroll	119,254	59,450	178,704	12,977
Compensated Absences	6,574	2,238	8,811	852
Customer Deposits	1,494,576	952	1,495,528	0
<b>TOTAL CURRENT LIABILITIES</b>	<b>2,927,789</b>	<b>187,508</b>	<b>3,115,296</b>	<b>24,890</b>
<b>NONCURRENT LIABILITIES</b>				
Compensated Absences	124,897	42,517	167,414	16,190
Total OPEB Obligation	763,792	323,932	1,087,724	120,643
Net Pension Liability	79,712	47,671	127,383	46,414
<b>TOTAL NONCURRENT LIABILITIES</b>	<b>968,401</b>	<b>414,120</b>	<b>1,382,521</b>	<b>183,247</b>
<b>TOTAL LIABILITIES</b>	<b>3,896,189</b>	<b>601,628</b>	<b>4,497,817</b>	<b>208,137</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows-OPEB Related	52,083	24,481	76,564	11,423
Deferred inflows-Pension Related	188,009	112,437	300,446	109,468
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>240,092</b>	<b>136,918</b>	<b>377,010</b>	<b>120,891</b>
<b>NET POSITION</b>				
Net invested in Capital Assets	29,552,773	998,103	30,550,876	0
Restricted-Capital Projects	8,179,307	0	8,179,307	0
Unrestricted	3,701,335	320,648	4,021,983	-218,946
<b>TOTAL NET POSITION</b>	<b>\$41,433,415</b>	<b>\$1,318,751</b>	<b>\$42,752,166</b>	<b>-\$218,946</b>

\*Billed (net allowance for uncollectibles)

*The notes to the financial statements are an integral part of the financial statements.*

## City of Temple Terrace, Florida

September 30, 2021

## Financial Section

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION—  
PROPRIETARY FUND FOR SEPTEMBER 30, 2021**

Category	Water & Sewer Utility (Business)	Sanitation Utility (Business)	Total Business- Type Activity	Internal Service (Governmental)
OPERATING REVENUES				
Charges for Services	\$13,255,808	\$3,942,960	\$17,198,768	\$72,873
Water/ Sewer Taps & Extensions	32,150	0	32,150	0
Recycling	0	23,847	23,847	0
Other	287,299	39,487	326,786	15,700
TOTAL OPERATING REVENUES	13,575,256	4,006,294	17,581,550	88,573
OPERATING EXPENSES				
Salary and Wages	1,942,196	708,089	2,650,285	190,086
Fringe Benefits and Payroll Taxes	593,648	179,802	773,450	90,813
Sewer Treatment Charges	0	1,482,660	1,482,660	0
Waste Disposal Charges	4,477,398	0	4,477,398	0
Insurance	213,141	53,901	267,042	1,237
Utilities and Telephone	345,449	3,800	349,249	50
Vehicle Maintenance	5,772	183,323	189,095	7,765
Fuel	70,068	147,183	217,251	2,424
Professional Services	292,504	71,120	363,624	28,605
Repairs and Maintenance	648,959	32,669	681,628	6,440
Postage and Office Supplies	43,832	2,467	46,299	0
Operating Supplies	332,617	378,969	711,586	23,791
Rental and Lease Costs	220,676	61,759	282,435	0
Other	21,002	1,068	22,070	4
Depreciation	1,431,083	242,853	1,673,936	0
Admin. Charges from Other Funds	1,512,112	610,983	2,123,095	0
TOTAL OPERATING EXPENSES	12,150,456	4,160,646	16,311,103	351,215
OPERATING INCOME/LOSS	1,424,800	-154,352	1,270,447	-262,642
NONOPERATING REVENUES (EXPENSES)				
Investment Earnings/Loss	6,581	264	6,845	2
Interest and Fiscal Charges	-1,319	0	-1,319	0
Sale of Capital Assets (Loss)	210	4,214	4,424	0
TOTAL NONOPERATING REVENUES/EXPENSES	5,472	4,478	9,950	2
Income/Loss Before Contributions & Transfers	1,430,272	-149,874	1,280,397	-262,640
Impact Fees Paid by Customers	175,719	0	175,719	0
TRANSFERS				
Transfers In	0	0	0	272,102
Transfers Out	-20,266	-93,927	-114,193	0
TOTAL TRANSFERS (NET)	-20,266	-93,927	-114,193	272,102
Change in Net Position	1,585,725	-243,801	1,341,924	9,462
Beginning Net Position	39,847,690	1,562,552	41,410,242	-228,408
Ending Net Position	\$41,433,415	\$1,318,751	\$42,752,166	-\$218,946

City of Temple Terrace, Florida

September 30, 2021

Financial Section

**STATEMENT OF CASH FLOWS FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021—**  
**PROPRIETARY FUND**

Category	Water & Sewer Utility (Business)	Sanitation Utility (Business)	Total Business- Type Activity	Internal Service (Governmental)
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash Received from Customers	\$13,584,949	\$4,012,593	\$17,597,542	\$90,885
Cash Payments to Suppliers	-8,018,159	-3,029,227	-11,047,386	-117,940
Cash Payments to Employees	-2,530,565	-927,677	-3,458,242	-240,049
NET CASH PROVIDED BY/USED FOR OPERATING ACTIVITIES	3,036,225	55,689	3,091,914	-267,104
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
Cash Transfers to Other Funds	-2,070,266	-93,927	-2,164,193	0
Cash Transfers from Other Funds	2,050,000	0	2,050,000	272,102
NET CASH (USED FOR) NONCAPITAL FINANCING ACTIVITIES	-20,266	-93,927	-114,193	272,102
CASH FLOWS FROM CAPITAL & RELATED FINANCING ACTIVITIES				
Interest Payments on Long-term Debt	-1,319	0	-1,319	0
Acquisition and Construction of C.A.	-3,195,922	-90,911	-3,286,833	0
Proceeds from Sale of Capital Assets	0	4,214	4,214	0
Impact Fees Paid by Customers	175,719	0	175,719	0
NET CASH PROVIDED BY/USED FOR CAPITAL AND RELATED FINANCING ACTIVITIES	-3,021,522	-86,697	-3,108,219	0
CASH FLOWS FROM INVESTING ACTIVITIES				
Sale of Capital Assets (Loss)	210	0	210	0
Interest and Dividends on Investments	6,581	264	6,845	2
NET CASH PROVIDED BY/USED FOR INVESTING ACTIVITIES	6,791	264	7,055	2
Net Increase/Decrease in Cash and Cash Equivalents	1,228	-124,671	-123,443	5,000
Cash and Cash Equivalents, October 1, 2020	14,186,946	616,824	14,803,770	0
Cash and Cash Equivalents, Sept. 30, 2021	14,188,174	492,153	14,680,327	5,000
CASH & CASH EQUIVALENTS CONSIST OF				
Pooled Cash & Investments: Current	6,008,867	492,153	6,501,020	5,000
Pooled Cash & Investments: Non-Current	8,179,307	0	8,179,307	0
TOTAL CASH EQUIVALENTS AT END OF YEAR	\$14,188,174	\$492,153	\$14,680,327	\$5,000

(Continued)

City of Temple Terrace, Florida

September 30, 2021

Financial Section

**STATEMENT OF CASH FLOWS-PROPRIETARY FUND (CONTUNUED)**

Category	Water & Sewer Utility (Business)	Sanitation Utility (Business)	Total Business- Type Activity	Internal Service (Governmental)
Reconciliation of Operating Income (Loss) to				
Net Cash Provided by Operating Activities				
Operating Income (Loss)	\$1,424,800	-\$154,352	\$1,270,448	-\$262,642
Adjustments to Reconcile Operating Income to				
Net Cash Provided by Operating Activities				
Depreciation & Amortization Expense	1,431,083	242,853	1,673,936	0
Change in Assets & Liabilities				
Increase/Decrease Accts Receivable-Net	-30,222	11,287	-18,935	2,312
Increase/Decrease Inventories	6,531	0	6,531	-37,415
Increase/Decrease Deferred Outflow OPEB	6,999	2,548	9,547	679
Increase/Decrease Deferred Outflow Pension	36,049	37,819	73,868	8,334
Increase/Decrease Accounts Payable	157,070	675	157,745	-10,209
Increase/Decrease Accrued Payroll	3,839	17,315	21,154	1,085
Increase/Decrease Due to Other Funds	1,769	0	1,769	0
Increase/Decrease OPEB Liability	-10,799	-3,930	-14,729	-1,047
Increase/Decrease Net Pension Liability	-186,965	-173,214	-360,179	-61,067
Increase/Decrease Customer Deposits	39,915	-4,988	34,927	0
Increase/Decrease Deferred Inflow OPEB	-12,490	-4,546	-17,036	-1,212
Increase/Decrease Deferred Inflow Pension	141,160	73,633	214,793	90,587
Increase/Decrease Compensated Absences	27,486	10,589	38,075	3,491
TOTAL ADJUSTMENTS	1,611,425	210,041	1,821,266	-4,462
Net Cash Provided/Used for Operating				
Activities	\$3,036,225	\$55,689	\$3,091,914	-\$267,104

The notes to the financial statements are an integral part of the financial statements.

City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

**STATEMENT OF FIDUCIARY NET POSITION FOR SEPTEMBER 30, 2021—PENSION TRUST FUNDS**

Category	Amount
ASSETS	
Cash and Cash Equivalents: Money Market	\$2,097,206
TOTAL CASH AND CASH EQUIVALENTS	2,097,206
RECEIVABLES	
Employer Contribution	14,686
Investment income	55,476
TOTAL RECEIVABLES	70,162
INVESTMENTS AT FAIR VALUE	
U.S. Treasury Obligations and Agency Securities	11,790,616
Corporate Bonds	1,578,451
Common Stocks and Mutual Funds	51,698,522
Other-Pooled/Comingled Funds	8,940,267
TOTAL INVESTMENTS	74,007,856
TOTAL ASSETS	76,175,224
Investment Expenses	8,623
Administrative and Other Total Payables	18,927
Total Payable Liabilities	27,550
NET POSITION	
Restricted for Pensions	\$76,147,674

The notes to the financial statements are an integral part of the financial statements.

City of Temple Terrace, Florida  
September 30, 2021  
Financial Section

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION—PENSION TRUST FUND**

**ADDITIONS**

Category	Amount
ADDITIONS	
CONTRIBUTIONS	
State Tax on Insurance Premiums	\$516,008
Contributions—Employer	4,016,148
Contributions—Employee	771,763
Employee Buy-back	36,783
TOTAL CONTRIBUTIONS	5,340,702
INVESTMENT INCOME	
Net Appreciation in Fair Value of Investments	12,337,239
Interest	1,467,622
TOTAL INVESTMENT INCOME	13,804,861
Investment Expense	-301,041
Net Investment Income	13,503,820
TOTAL ADDITIONS	18,844,522
DEDUCTIONS	
Pension Benefits	4,232,317
Termination Refunds	471,066
Administrative Expense	136,499
TOTAL DEDUCTIONS	4,839,882
Change in Net Position	14,004,640
Beginning Net Position	62,143,034
Ending Net Position	\$76,147,674

The notes to the financial statements are an integral part of the financial statements.



# TEMPLE TERRACE

*Amazing City. Since 1925.*

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## NOTES TO THE FINANCIAL STATEMENTS

### Note I—Summary of Significant Accounting Policies

- Reporting Entity
- Basis of Presentation
- Basis of Accounting and Measurement Focus
- Budget Data
- Assets, Liabilities, and Fund Equity
- Revenues, Expenditures, and Expenses

### Note II—Stewardship, Compliance, and Accountability

- Material Violations of Finance Related Legal and Contractual Provisions
- Deficit Fund Balance of Net Position of Individual Funds
- Excess of Expenditures Over Appropriations

### Note III—Detail Notes—All Funds

- Assets
  - Cash and Investments
  - Unbilled Receivables
  - Allowance for Doubtful Accounts
  - Property Taxes
  - Due from Other Agencies
- Liabilities
  - Pension Plan Obligations
  - Post-Employment Benefit Obligations
  - Other Employee Benefits
  - Long-Term Liabilities

### Note IV—Other Information

- Risk Financing
- Leases

Subsequent Events

## NOTE I-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Temple Terrace (the City) have been prepared in accordance with Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting principles. Significant accounting policies are described below.

### REPORTING ENTITY

The City of Temple Terrace, incorporated on May 28, 1925, is a Florida municipality governed by the Mayor and five council members, all elected at-large. It operates under a Charter adopted on May 5, 1978, which provides for Council/Manager form of government. The City is located on the west coast of the State of Florida in the Tampa Bay Area.

As required by Generally Accepted Accounting Principles, the financial statements of the reporting entity include those of the City (the primary government) and its component units, entities for which the City is considered to be financially accountable.

The financial reporting entity consists of the following:

- The primary government
- Organizations for which the primary government is financially accountable
- Other organizations that, because of the nature and significance of their relationship with the primary government, may not be excluded from the financial reporting entity

In evaluating the City as a reporting entity, management has addressed all potential component units for which the City may or may not be financially accountable and, if applicable, has included them in the City's financial statements.

### BLENDED COMPONENT UNITS

On December 16, 2003, by Resolution Number 168-03, the City established Temple Terrace Redevelopment Agency (TTRA) as a component unit of the City pursuant to Section 163.512, Florida Statutes. Although legally separate, the TTRA provides all its services entirely to the City and the TTRA Board is comprised wholly of City Council members. City Management has operational responsibility for the TTRA and manages the activities in essentially the same manner in which it manages its own programs and departments. Separate financial statements are not issued for TTRA. Fiscal year 2006 was the first year TTRA realized any financial activity. The information associated with this Tax Increment Financing Fund is reflected as a non-major governmental fund in the City's Other Supplementary Information.

## **BASIS OF PRESENTATION**

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (“Statement of Net Position” and “Statement of Activities”) report information on all of the non-fiduciary activities of the primary government and its component units. The effect of interfund activity has mostly been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The “Statement of Activities” demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meet the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Internal service activity of the City has been eliminated on the government-wide financial statements. Other interfund activity, namely overhead charges absorbed by the General Fund and allocated amongst the City’s other funds, is reported as revenue in the fund providing the service or incurring the cost to be allocated and is reported as expense in the funds receiving the service or incurring the allocable share of the overhead charge.

Internal Service Funds of a government are presented in summary form as part of the proprietary fund financial statements. Since the predominant users of the internal services are the City’s governmental activities, financial statements of Internal Service Funds are consolidated in the governmental column when presented at the government-wide level.

The City’s fiduciary funds are presented in the fund financial statements. Since these assets are being held for the benefit of a third party (pension plan participants) and cannot be used to address activities or obligations of the government, they are not incorporated into the government-wide statements.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements.

### **FUND FINANCIAL STATEMENTS**

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The two Fiduciary Funds are not included in the government-wide statements and are summarized as basic financial statements.

### Governmental Funds

The City recognizes the following major governmental funds:

**General Fund**—the general operating fund of the City. It accounts for all financial resources not accounted for or reported in another fund.

**Street Improvement Special Revenue Fund**—accounts for the proceeds of various intergovernmental gas tax revenues that are restricted to expenditure for specified purposes. The funds are generally used for items that are capital in nature but can be used for street maintenance.

**Surtax Transportation Fund Special Revenue Fund**—accounts for the proceeds of the Hillsborough County approved referendum from 2018, and includes gas tax revenues that are restricted to expenditure for specified purposes. The funds are generally used for items that are capital in nature but can be used for street improvements upon approval by both the City Council and the Independent Oversight Committee (IOC). Though we continue to budget for the approved projects, on February 21, 2021, the Supreme Court of Florida concluded that the surtax is unconstitutional. Until a means is decided on returning the revenue received from the County, the City will continue to appropriate the entirety of the amount that is in the Fund.

**Community Investment Special Revenue Fund**—accounts for the proceeds from the half-cent sales tax revenues that are restricted for specified purposes. The funds are generally used for capital items but can be used for public safety equipment that may or may not meet the capitalization threshold.

**The Tax Increment Financing Special Revenue Fund**—accounts for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes associated with the Temple Terrace Redevelopment Area.

**The Insurance Premium Tax Fund**—accounts for excise tax imposed on homeowners' insurance premiums collected by the State of Florida to help fund contributions to Firefighters' and Police Pension plans.

**Debt Service Fund**—accounts for resources that are restricted, committed, or assigned to expenditure for principal and interest.

### Proprietary Funds

The Proprietary Funds include Enterprise Funds for utility operations and Internal Service Funds for services within the City on a cost reimbursement basis. The City recognizes the following major proprietary funds:

**Water & Sewer Utility Fund**—accounts for the activities in providing water and wastewater collection, treatment and distribution services to the public.

**Sanitation Utility Fund**—accounts for the activities in providing solid waste collection, transportation, and disposal services to the public.

**Internal Service Fund**—accounts for the financing of goods and services provided by one department to other departments of the governmental unit on a cost-reimbursement basis. The City reports fleet maintenance as internal services.

### Fiduciary Funds

**Pension Trust Funds**—account for the activities of the City's Police Officers' Retirement Fund and Firefighters' Retirement Fund. They are excluded from the government-wide financial statements because they are fiduciary in nature and do not represent resources available to the government for operation.

### **BASIS OF ACCOUNTING AND MEASUREMENT FOCUS**

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting.

### **MODIFIED ACCRUAL**

Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Property taxes, intergovernmental revenues, franchise fees, licenses, and interest associated with the current fiscal period are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received.

"Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, (i.e., within 60 days of the end of the current fiscal period). Expenditures are recognized at the time the fund liability is incurred, if measurable. Interest and principal payments on general long-term liabilities and compensated absences are recognized when paid. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as needed.

### **ACCRUAL**

All Proprietary and Fiduciary Funds are accounted for using the accrual basis of accounting and the economic resources measurement focus. Their revenues are recognized when they are earned, and expenses recognized when they are incurred.

### **PROPRIETARY FUNDS**

Proprietary funds distinguish operating revenues and expenses from non- operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges for services, while operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## **BUDGET DATA**

### **BUDGET POLICY**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- Not later than 45 days prior to the end of the fiscal year, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures and the means of financing them.
- Two public hearings are conducted to obtain taxpayer comments.
- Prior to October 1, the budget is legally enacted through passage of an ordinance and resolution, unless an extension of time is authorized by the State legislature.
- The City Manager or Finance Director is authorized to transfer any unencumbered appropriation balance or portion thereof between departments and programs within a fund, and appropriate donated expenditures based on the request of donor. The City Council may, by resolution, transfer any unencumbered appropriation balance or portion thereof from one fund to another.
- The City Council adopts the Budget Ordinance for all operating funds of the City except for Trust and Agency Funds. Budgets of the General, Special Revenue, and Debt Service, funds are adopted on a basis consistent with Generally Accepted Accounting Principles (GAAP). The insurance premium tax fund is not budgeted. Expenditures may not legally exceed appropriations for each fund.

The key dates affecting the annual budget for the fiscal year ended September 30, 2021, were as follows:

Session	Date
City Council Budget Work Sessions	June 19, June 23, June 25, July 27, August 13
City Manager recommended budget to City Council	August 13
First public hearing and adoption of tentative millage rate	September 3
Second public hearing and adoption of millage rate	September 15
Beginning of fiscal year for which taxes were levied	October 1, 2020

All budget amounts presented in the accompanying financial statements and supplemental information have been adjusted for legally authorized revisions of the annual budgets during the year.

### **ENCUMBRANCES**

Encumbrances outstanding at year-end do not represent GAAP expenditures or liabilities but represent budgetary accounting controls. All Governmental Fund budgets are maintained on the modified accrual basis of accounting and expenditures exclude purchase orders and contracts (encumbrances) issued for goods or services not received at year end. The actual results of operations, presented in accordance with GAAP and the City's accounting policies do not recognize encumbrances as expenditures until the period in which the goods or services are actually received and a liability is incurred. With the implementation of GASB Statement No. 54, encumbrances are not presented separately within the financial statements. They are part of fund equity and are restricted, committed, or assigned on the balance sheet depending on the nature of the encumbrance. Although encumbrances lapse at year-end, it is the City's intention to substantially honor these encumbrances under authority provided in the subsequent year's budget. The City's legally adopted budget does not automatically include an appropriation for encumbrances.

## **ASSETS, LIABILITIES, AND FUND EQUITY**

### **CASH AND INVESTMENTS**

All funds participate in the pooled cash investment program. Investment income is allocated to individual funds based upon their average daily balance in the cash pool. Each fund's individual equity in the City's investment pool is considered to be a cash equivalent, since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty. This methodology is also used in the statement of cash flows for the proprietary funds.

Investments in debt securities are recorded at fair value based on quoted market prices of comparable instruments or other observable inputs. The City's policy for reporting particular investments at amortized cost applies only to investments held in external investment pools which are *2a7-like*. The value of the City's position in qualified external investment pools is the same as the value of the pool shares.

### **RECEIVABLES**

Accounts receivable are recorded in the General, Special Revenue and Enterprise fund types. Property taxes, which were levied during fiscal year 2021, and are uncollected as of September 30, 2021, are immaterial and therefore not recorded as receivable.

There are allowances for uncollectable accounts over 365 days past due for EMS billing. The allowance for uncollectable accounts for utility billing is recorded as the average amount that was expensed as uncollectable over the past two years.

### **INVENTORIES**

General Fund departments maintain their own inventory and inventory is no longer centralized. Inventory included in the Water and Sewer Utility Fund consists of maintenance parts, various sizes of water meters along with various sizes of water lines. Inventory included in the Fleet Maintenance Fund consists of maintenance parts held for consumption.

### **RESTRICTED ASSETS**

Cash and investments shown as restricted is comprised of amounts restricted for debt service, capital projects, and renewal and replacement.

### **CAPITAL ASSETS AND DEPRECIATION**

Capital assets, which include property, plant, equipment, and infrastructure assets such as, roads, bridges, and sidewalks, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$1,000 and an estimated useful life of one year. Such assets are recorded at historical cost, including all infrastructure assets as required by GASB 34. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

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Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

<u>Asset</u>	<u>Years of Useful Life</u>
Buildings	30-50 years
Improvements other than buildings	30-50 years
Equipment	5-10 years
Vehicles	5-10 years
Infrastructure, including transportation	30-50 years

The Water and Sewer Utility Fund and the Sanitation Utility Fund pay a rental charge to the General Fund for the use of the land and buildings reflected in the Governmental Capital Assets.

## **EQUITY CLASSIFICATIONS – GOVERNMENT WIDE STATEMENTS**

### Government-Wide Statements

Equity is classified as net position and displayed in three components:

#### **Net investment in capital assets**

Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other liabilities that are attributable to the acquisition, construction, or improvement of those assets.

#### **Restricted net position**

Consists of net position with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation. Restrictions include donations and forfeitures, renewal and replacement, and capital projects. Earnings on restricted assets are included in net income of the statement of activities. Increases in restricted assets result in a decrease to unrestricted net position.

#### **Unrestricted net position**

All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

### Fund Statements

Governmental fund equity is classified as fund balance. Appropriations for a specific purpose is stipulated by an external resource provider or imposed by a law or enabling legislature that restricts its use. Fund balance is further classified as nonspendable, restricted, and unrestricted, which is further split between committed, assigned, and unassigned. Proprietary fund equity is classified the same as in the government-wide statements.

#### **Non-spendable**

Amounts that cannot be spent because they are either (a) not in spendable form, such as prepaid items, inventories, or long-term notes receivable; or (b) legally or contractually required to be maintained intact, such as the principal portion of an endowment. For the fiscal year ended September 30, 2021, non-spendable fund balance in the General Fund totaled \$1,073,025. This balance consisted of \$270,898 of prepaid items, and \$802,127 representing a long-term loan initiated in 2005 for the Temple Terrace Golf Club.



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### Restricted

Amounts that can be spent only for specific purposes stipulated by (a) external resource providers, such as creditors, grantors, contributors, or laws or regulations of other governmental entities; or (b) imposed by law through constitutional provisions or enabling legislation that creates the revenue source and restricts its use. The detail is seen below:

Category	Amount
GENERAL FUND	
Randy Mann Scholarship Funds	\$798
Donations – Knox Box Program	1,474
Police Contraband & Forfeitures	59,227
911 Funding	379,897
Tree Impact Fees	973,497
Friend (Library)	10,112
Kids (Bring to Work Day)	1,000
<b>TOTAL GENERAL FUND</b>	<b>1,426,005</b>
Street Improvements	5,794,238
Surtax Street Improvements	4,056,936
CIT—Public Safety, Arts Education Center	1,187,647
<b>TOTAL RESTRICTED FUND BALANCES</b>	<b>\$12,464,826</b>

Proprietary Fund equity restricts a portion of net position equal to certain assets to comply with revenue bond indenture covenants or other legal commitments. The use of restricted net position has been limited to the following items:

Capital Projects indicates that portion of net position attributable to water and sewer improvement fees, which are restricted for costs related to physical plant expansion. The Statement of Net Position includes \$8,179,307 restricted for capital projects.

### Committed

Amounts that can be used only for the specific purposes determined by formal action (resolution) of the City Council, the City's highest level of decision-making authority. Commitments are binding unless removed by the City Council's formal action. Any formal action should occur prior to the end of the fiscal year. There was no committed fund balance by at September 30, 2021.

### Assigned

Amounts established by the City Manager or Finance Director intended to be used for specific purposes that are a result of either incomplete purchase orders, or orders made prior to the end of the fiscal year and was not received timely by the end of the fiscal year. This year, all of the amount is due to not receiving or completing the CARES Act projects and services.

### Unassigned

The remaining portion of fund balance that does not fall into another category; positive unassigned fund balance applies to the General Fund only. Governmental funds, other than the General Fund, may reflect negative unassigned fund balance if expenditures exceed amounts that are restricted, committed or assigned to those purposes. The City's revised fund balance policy states that the General Fund shall strive to maintain an unassigned fund balance of 20% of operating expenditures. This has been accomplished.

In accordance with the City's policy, restricted funds will be spent first unless there are legal documents that prohibit doing this, such as grant agreements. Regarding the use of unrestricted fund balance amounts, committed would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

## REVENUES, EXPENDITURES, AND EXPENSES

### REVENUES

Governmental revenues are accrued unless their actual collection falls outside the availability period of 60 days, consistent with the modified accrual basis of accounting.

#### Property Taxes

Property taxes are billed and collected within the same fiscal period and are reflected on a cash basis when it is received from the tax collector. Since virtually all taxes levied will be collected through the tax collection process, remittances in October and November for prior year taxes are insignificant.

Under Florida Law, the assessment of all properties and the collection of all City property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The laws of the State regulating tax assessment are also designed to assure a consistent property valuation method statewide. All property is reassessed according to its fair market value on January 1 of each year. However, an increase in assessed value on eligible homestead property is limited to the lesser of 3% or the consumer price index. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of State Statutes.

The tax levy of the City is established by the City Council prior to October 1 of each year and the Hillsborough County Property Appraiser incorporates the Millage into the total tax levy, which includes the municipality, county, independent districts, and the County School Board tax requirements. State Statutes permit cities to levy at a rate up to 10 mills (\$10 per \$1,000 of assessed taxable property value). The Millage rate in effect for the fiscal year ending September 30, 2021, was 6.555.

All taxes are due and payable on November 1 of each year or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they were assessed, and at such time a lien on the property is recorded. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The taxes paid in March are without discount. Delinquent taxes on real property bear interest of 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property. The certificate holder may make application for a tax deed on any unredeemed tax certificate after a period of two years. The County holds unsold certificates.

#### Impact Fees

Impact Fees recorded in the General Fund are levied per individual agreements with developers and are not subject to refund; therefore, the revenue is recognized when received.

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### Tap and/or Connection Fees

Tap fees are reported as revenue only to the extent that the amount equals the cost of physical connection to the system. Since fees were not generated in excess of the cost to connect, no addition to contributed capital is required.

### **EXPENDITURES**

Expenditures are recognized when incurred with the following exceptions permitted by Generally Accepted Accounting Principles:

General obligation long-term debt principal and interest are reported, if any, when due.

Inventory costs are reported when items are consumed.

### **INTERFUND TRANSFERS**

Transfers are used to:

- Move \$260,758 from the General Fund, which is required to collect taxes, to the Tax Increment Financing Fund, which is required to expend them,
- Move receipts totaling \$1,165,504 allocated to meet debt service requirements from the funds collecting the receipts to the Debt Service Fund as debt service payments become due.
- Move receipts from the General Fund and Enterprise Funds totaling \$272,102 to the Fleet Fund, which is the Fund that is required to expend the vehicle maintenance for the city.

Below is a summary of interfund transfer activity:

Fund	Fund Transfers in Non-Major	Fund Transfers in Debt Service	Fund Transfers in Fleet	Total
General	\$260,758	\$672,832	\$157,909	\$1,091,499
Non Major	0	492,672	0	492,672
Water & Sewer	0	0	20,266	20,266
Sanitation	0	0	93,927	93,927
TOTAL	\$260,758	\$1,165,504	\$272,102	\$1,698,364

### **OPERATING REVENUES AND EXPENSES**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. The principal operating revenues are charges for services including the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses include the cost to provide service and deliver goods in connection with a proprietary fund's principal ongoing operations, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## COMPENSATED ABSENCES

Regular permanent, full-time and part-time employees accrue a paid vacation period of ten days for one to four years of service. With five through fifteen years of service, employees receive fifteen days of paid vacation annually and thereafter twenty days. Exempt employees receive an additional five days per year until total vacation accrual reaches the maximum of twenty days per year. The City permits employees to accumulate unused vacation and carry it over from one year to the next; however, not more than 450 hours of accrued vacation time may be carried over. Sick Leave for Firefighters is accumulated at the rate of .0533 and for other permanent employees at the rate of .0462 per hour worked until the date of separation from City employment. Annually any unused sick leave over 112 hours for Firefighters, 120 hours for Police officers, and 80 hours for other employees is converted to vacation time on a one-for-one basis. This conversion of sick leave to vacation is done at the employee's option. Any unconverted sick leave at the date of separation from City employment services is forfeited. That portion of sick leave subject to accrual at September 30, 2021, is not material and has not been reflected in the accompanying financial statements.

The City accrues accumulated unpaid vacation leave when earned by the employee in the government-wide, and proprietary financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of resignations or retirements.

## Deferred Outflows and Inflows of Resources

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The deferred outflows of resources reported in the City's statement of net position represent differences between expected and actual economic experience, changes in actuarial assumptions, the net difference between projected and actual earnings on investments, changes in the proportion and differences between the City's contributions and proportionate share of contributions, and the City's contributions subsequent to the measurement date, relating to the City's defined benefit pension plans. The City also has deferred outflows of resources due to the implementation of GASB 75 related to the OPEB Plan. These amounts will be recognized as expenses in future years.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The deferred inflows of resources reported in the City's statement of net position represent the difference between expected and actual economic experience, changes in actuarial assumptions, the net difference between projected and actual earnings on investments, and changes in the proportion and differences between the City's contributions and proportionate share of contributions and the City's contributions subsequent to the measurement date, relating to the City's defined benefit pension plans. The city also has deferred outflows of resources due to the implementation of GASB 75 related to the OPEB Plan. These amounts will be recognized as reductions in expenses in future years.

## NOTE II—STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### *MATERIAL VIOLATIONS OF FINANCE RELATED LEGAL AND CONTRACTUAL PROVISIONS*

The City has no material violations of finance-related legal and contractual provisions.

### *DEFICIT FUND BALANCE OF NET POSITION OF INDIVIDUAL FUNDS*

The Internal Service Fund has a deficit fund balance of \$218,946 at September 30, 2021. This deficit resulted from the pension liabilities. Corrections to the process and budgeting that will allow the fund balance to post at least a zero or positive balance in future years will be implemented in the upcoming years.

### *EXCESS OF EXPENDITURES OVER APPROPRIATIONS*

The Transportation Surtax Fund had a very immaterial expenditure over budget, totaling \$21. This will be corrected next year. There are no other funds with expenditures that exceeded budgeted appropriations.

## NOTE III—DETAIL NOTES—ALL FUNDS

### ASSETS

#### CASH AND INVESTMENTS

The City maintains a pool of cash and investments in which each fund or sub-fund of an enterprise fund participates on a dollar equivalent and daily transaction basis. Interest is distributed monthly based on average daily balances. There is restricted cash for donations given for specific purposes and unexpended grant funds. For purposes of proprietary fund cash flow statements, cash and cash equivalents include equity in pooled investments that meet the criteria described above.

Florida Statutes 218.415 authorize municipalities to invest excess funds in time deposits or savings accounts of financial institutions approved by the State Treasurer, obligations of the United States Government and certain instruments guaranteed by the U.S. Government. Investments may include repurchase agreements. The Statutes also require depositories of public funds to provide collateral each month at least equal to 50 percent of the average daily balance of all public deposits in excess of deposit insurance.

Investments, except for those in the Pension Trust Funds, must be in the City's name and held in safekeeping by a commercial bank having trust powers or a trust company, which record and provide accounting for various securities held.

#### General Operating Accounts - Deposits and Investments

As of September 30, 2021, the carrying amount of the City's deposit with one financial institution was \$9,156,952 and this is also the total of the book balance. A portion of the balance (\$250,000) for the bank the City holds funds in is covered by Federal Depositary Insurance Corporation. The remaining balance was collateralized pursuant to Chapter 280, Florida Statutes, which obligates all participating institutions to reimburse the governmental entity for the loss, in the event of default by a participating financial institution (a qualified public depository). On the Statement of Net position, cash and cash equivalents includes the petty cash funds held in the General Fund and in the Water and Sewer Utility Fund totaling \$794.

The City utilizes a consolidated bank account wherein uninvested cash of all funds are commingled for enabling efficient handling of receipts and disbursements and facilitating investment of idle balances at higher yields. The formal accounting records identify the individual equities of each fund in the account.

At September 30, 2021, the City had \$17,366,957 invested in the State Board of Administration's Local Government Surplus Funds Trust Fund Investment Pool. This investment balance was entirely comprised of Florida PRIME, whose investment policy is to manage the weighted average maturity to 60 days or less. At September 30, 2021, the City also had \$1,907,940 invested in the Florida Surplus Asset Fund Trust ("FL SAFE"), whose primary objective is to provide safety, liquidity, transparency, and yield for Florida government entities.

Florida PRIME and FL SAFE are similar to money market funds in which units are owned in the fund rather than the underlying investments. These investments are reported at amortized cost and meet the requirements of GASB Statement No. 31, as amended by GASB Statement No. 79 Certain External Investment Pools and Pool Participants, which establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes.

Qualifying local government investment pools in the state of Florida must comply with applicable Florida statutory requirements. Chapter 218.409(8)(a), Florida Statutes, states that the principal balance within a LGIP

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trust fund is subject to withdrawal at any time. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the LGIP can invest in the monies entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council.

Regarding liquidity fees, Chapter 218.409(4) provides authority for an LGIP to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made by Florida PRIME or FL SAFE.

At September 30, 2021, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value within Florida PRIME and FL SAFE.

#### Custodial Risk

Custodial credit risk is the risk that a government will not be able to recover deposits or the value of investments in the event of the failure of a depository financial institution or a third party holding the investment securities. PNC Bank, N.A. had demand deposits of \$9,156,952 in a checking account, Republic Bank held \$101,369 in a money market account, PNC National Bank held \$2,322,875 money market account, and \$5,563,551 was held in a money market account with Salem Trust. Demand deposits are fully insured by the Federal Depository Insurance Corporation and the multiple financial institution collateral pool, required by Sections 280.07 and 280.08, Florida Statutes. The City has U.S. government agencies held by Salem Trust in the City's name under a third-party safekeeping arrangement.

#### Credit Risk

Credit risk is the risk resulting from potential default of investments that are not financially sound. The City of Temple Terrace limits its credit risk by diversifying the investment portfolio so that potential losses on individual securities will be minimized and by limiting investments to specified credit ratings. The City's investment policy does not require ratings for U.S. Treasury or Agency securities backed by the full faith and credit of the United States government. Government Sponsored Enterprises must maintain at least two AAA/Aaa/AAA long-term credit ratings from Standard & Poor's, Moody's, or Fitch, respectively.

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### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributable to the quantity of investments in a single issuer. To limit concentration of credit risk, the City's investment policy requires diversification of the portfolio with maximum limits on what can be invested per investment type. Of the total \$36,705,033 available to invest, \$285,389 or 0.8% was invested in U.S. government agencies, which are limited to 75% of the portfolio. The investment policy requires that each individual government security issued cannot be more than 5% of the City's total assets. Other investment types, excluding cash in bank, have individual authority of 25%, except for the Florida Prime which can represent 50% of the portfolio balance. At the time of purchase each individual issue complied with the policy based on the amount of investable cash at the time.

Investment Type	Credit Rating	Fair Value	Percentage of Total Pooled Investments
Government National Mortgage Assoc	AA+	\$102,817	0.3%
Federal National Mortgage Assoc	AA+	125,847	0.3%
Federal Home Loan Mortgage Corp	AA+	56,725	0.2%
Local Government Investment Pools	AAAm	19,274,897	52.5%
Money Market Accounts	No rating	2,424,244	6.6%
Money Market Fund	AAAm	5,563,551	14.4%
Bank Deposits	No rating	9,156,952	24.9%
TOTAL	N/A	\$36,705,033	100%

### Interest Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City's investment policy recognizes that the longer a maturity of an investment, the greater its price volatility, so the policy limits risk by requiring investments of current operating funds to have average maturities of no longer than 12 months and all investments to have an average maturity of 5 years or less.

### Pension Trust Funds Deposits and Investments

The City's Pension Trust Funds maintained cash and investment balances of \$76,105,062 as of September 30, 2021, all of which is with fiscal agents. The Pension Fund Investment Policy, as mandated by City Ordinance, permits the investment of Police and Fire Pension Fund assets in stocks and bonds of publicly held companies provided no investment in any one stock exceeds five percent of the total equity portfolio at the time of purchase. In addition, the policy limits the aggregate of all investments in common stocks and convertible bonds to 70% of the total plan assets at market, separately for the Fire Pension and Police Pension Trust. Real estate pooled investments cannot exceed 10% of plan assets at cost.

### Custodial Credit Risk

The police and fire pension plans have U.S. treasury bonds, notes and bills, federal agency guaranteed securities, common stocks, corporate bonds, money market funds, and real estate and international equity funds held by Salem Trust in the City's pension plan name under a third-party safekeeping arrangement. Pooled investments may be governed separately.

### Credit Risk

Credit risk is the risk resulting from potential default of investments that are not financially sound. The police and fire pension funds limit their credit risk by diversifying the investment portfolio so that potential losses on individual securities will be minimized and by limiting investments to specified credit ratings. Pension fund



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investment in fixed income investments must have a minimum “investment grade” rating from a major credit rating service. Both pension plans comply with the policy that all fixed income securities must be rated investment grade by a national agency.

The equities of the pension funds must be traded on a national exchange or electronic network. The corporate bonds in the pension trust funds were rated at least A3 by Moody’s Investor Services and BBB+ by Standard and Poor’s. The average credit quality of the portfolio by Moody’s is A3 while S&P average is AA and the percent of the portfolio that has a AAA with Moody’s or an AA+ by S&P is 72.0% for fire and 72.0% for police.

#### Concentration of Credit Risk

To limit concentration of credit risk, the police investment policy requires diversification of the portfolio with maximum limits on what can be invested per investment type. Per the policy, investments in corporate common stock and convertible bonds shall not exceed 70% of the Plan assets at market. Real estate investments cannot exceed 15% of Plan assets at cost. In addition, not more than 5% of the Plan’s assets, at the time of purchase, shall be invested in the common stock, capital stock or convertible stock of any issuing company. The value of bonds issued by any single corporation shall not exceed 3% of the total fund.

Of the total \$37,934,709 police pension fund cash and investments, \$1,004,913 or 2.65% was invested in cash and cash equivalents. Common stock securities total \$10,367,774 or 27.33%, which are limited to 70% of the portfolio. Real estate investments are \$4,191,840 or 11.05% of total plan assets.

#### Police Pension Plan

Investment Type	Credit Rating	Fair Value	Percentage of Total Pooled Investments
U.S. Treasury Bonds, Notes & Bills	AAA	\$2,161,949	5.70%
Federal agency guaranteed securities	AAA	4,002,281	38.60%
Corporate Bonds	A-	713,523	1.88%
Common Stocks	No rating	10,367,774	27.33%
Mutual Funds	No rating	15,492,429	40.84%
Real Estate Funds	No rating	4,191,840	11.05%
Cash and Cash Equivalent	No rating	1,004,913	2.65%
TOTAL	Multiple	\$37,934,709	100%

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The Firefighter Pension Plan investment policy also requires that investments in corporate common stock and convertible bonds shall not exceed 70% of the Plan assets at market. Real estate investments cannot exceed 15% of Plan assets at cost. In addition, not more than 5% of the Plan's assets, at the time of purchase, shall be invested in fixed income. The value of bonds issued by any single corporation shall not exceed 3% of the total fund. Of the total fire pension fund cash and investments, \$1,092,293 or 2.86% was invested in cash and cash equivalents. Common stock securities total \$12,491,249 or 32.73%. Real estate investments are \$4,748,427 or 12.44%.

#### Firefighter Pension Plan

Investment Type	Credit Rating	Fair Value	Percentage of Total Pooled Investments
U.S. Treasury Bonds, Notes & Bills	AAA	\$2,057,579	5.39%
Federal agency guaranteed securities	AAA	3,568,807	28.57%
Corporate Bonds	A-	864,928	2.27%
Common Stocks	No rating	12,491,249	32.73%
Mutual Funds	No rating	13,347,070	34.97%
Real Estate Funds	No rating	4,748,427	12.44%
Cash and Cash Equivalents	No rating	1,092,293	2.86%
<b>TOTAL</b>	<b>Multiple</b>	<b>\$38,170,353</b>	<b>100%</b>

#### Interest Rate Risk

The City's pension trust fund does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates. The performance of the police and fire pension funds is measured against various nationally recognized benchmarks depending on the category. As of September 30, 2021, the average duration of the funds is 5.3 years for police and fire.

The statements on the following pages reflect the financial position of the pooled investments at September 30, 2021.

Category	Amount
<b>ASSETS</b>	
Cash and Cash Investments	
Petty cash - all funds	\$794
PNC Bank operating account	9,156,952
Republic Bank money market account	101,369
Florida SAFE	1,907,940
Florida Prime	17,366,957
Goldman Sachs money market fund	5,563,551
PNC Bank money market account	2,322,875
U.S. government & agency securities	285,389
<b>SUBTOTAL CITY CASH AND INVESTMENTS</b>	<b>36,705,827</b>
<b>Pension Trust Funds</b>	
Cash and cash equivalents	2,097,206
U.S. Government bonds/notes	7,571,088
Federal agency guaranteed securities	4,219,528
Corporate bonds	1,578,451
Common stocks	22,859,023

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Mutual Funds	28,839,499
Pooled/Common/Commingled Funds	8,940,267
<b>SUBTOTAL PENSION ASSETS</b>	<b>76,105,062</b>
<b>TOTAL ASSETS</b>	<b>112,810,889</b>
CASH AND INVESTMENTS – PRIMARY GOVERNMENT AND FIDUCIARY FUNDS	
Pooled cash and investments – primary government	
Police Officers’ Retirement Plan	37,934,709
Firefighters’ Retirement Fund	38,170,353
<b>TOTAL</b>	<b>\$112,810,889</b>

### Fair Value Measurement

The City and the pension trust funds categorize fair value measurements within the fair value hierarchy established by generally accepted accounting principles. Investments are reported at fair value other than those using Net Asset Value (“NAV”) or amortized cost. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value determination, other than those measured using the NAV as a practical expedient, are made based upon a hierarchy that prioritizes the inputs to valuation techniques. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements).

The City had the following recurring fair value measurements comprised of investments as of September 30, 2021:

Investment Type	Fair Value	2021 Fair Value Measurements Using Quoted Prices in Active Markets for Identical Assets (Level 1)	2021 Fair Value Measurements Using Significant Observable Inputs (Level 2)
U.S. Government Obligations and Federal Agency Securities	\$285,389	\$0	\$285,389
Money Market Mutual Fund	5,563,551	N/A	N/A
Money Market Accounts	2,424,244	N/A	N/A
Local Government Investment Pools (LGIP)	19,274,897	N/A	0
<b>TOTAL CASH EQUIVALENTS AND INVESTMENTS</b>	<b>\$27,548,081</b>	<b>\$0</b>	<b>\$285,389</b>

City of Temple Terrace, Florida  
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The police pension plan had the following recurring fair value measurements comprised of investments as of September 30, 2021:

2021 Police Fair Value Measurements

Investment Type	Fair Value	2021 Fair Value Measurements Using Quoted Prices in Active Markets for Identical Assets (Level 1)	2021 Fair Value Measurements Significant Observable Inputs (Level 2)
U.S. Government Obligations	\$2,161,949	\$0	\$2,161,949
Federal Agency Securities	4,002,281	0	4,002,281
Corporate Bonds	713,523	0	713,523
Common Stocks	10,367,774	10,367,774	0
Mutual Funds:	15,492,429	15,492,429	0
<b>SUBTOTAL</b>	<b>32,737,966</b>	<b>25,860,203</b>	<b>6,877,753</b>
Investments Measured at Net Asset Value (NAV)			
Pooled/Common/Commingled Funds:	0	N/A	N/A
Real Estate Commingled Fund	4,191,840	N/A	N/A
Cash Equivalents Measured at Amortized Cost	N/A	N/A	N/A
Money Market Funds	1,004,913	N/A	N/A
<b>TOTAL CASH EQUIVALENTS AND INVESTMENTS</b>	<b>\$37,934,709</b>	<b>\$25,860,203</b>	<b>\$32,737,956</b>

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The firefighter pension plan had the following recurring fair value measurements comprised of investments as of September 30, 2021:

2021 Firefighter Fair Value Measurements-Investment Type by Level

Investment Type	Fair Value	2021 Fair Value Measurements Using Quoted Prices in Active Markets for Identical Assets (Level 1)	2021 Fair Value Measurements Significant Observable Inputs (Level 2)
U.S. Government Obligations	\$2,057,579	\$0	\$2,057,579
Federal Agency Securities	3,568,807	0	3,568,807
Corporate Bonds	864,928	0	864,928
Common Stocks	12,491,249	12,491,249	0
Mutual Funds:	13,347,070	13,347,070	0
<b>SUBTOTAL</b>	<b>32,329,633</b>	<b>25,838,319</b>	<b>6,491,314</b>
Investments Measured at Net Asset Value (NAV)			
Pooled/Common/Commingled Funds:	0	N/A	N/A
Real Estate Commingled Fund	4,748,427	N/A	N/A
Cash Equivalents Measured at Amortized Cost	N/A	N/A	N/A
Money Market Funds	1,092,293	N/A	N/A
<b>TOTAL CASH EQUIVALENTS AND INVESTMENTS</b>	<b>\$38,170,353</b>	<b>N/A</b>	<b>N/A</b>

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Debt and equity securities classified as Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified as Level 2 of the fair value hierarchy are valued using quoted prices for similar assets in active markets. The pricing methodology involves the use of evaluation models such as matrix pricing, which is based on the securities' relationship to benchmark quoted prices.

Other information for investments measured at the NAV or its equivalent for the police officer and firefighter pension plans is as follows:

Category	Fair Value Police Officer Pension Plan	Fair Value Firefighter Pension Plan	Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Pooled/Common/Commingled Funds:	0	0	0	N/A	N/A
Real Estate Commingled Funds	\$4,191,840	\$4,748,427	0	Quarterly	Daily
Total Investments Measured at the NAV	\$4,191,840	\$4,748,427	0	N/A	N/A

### Real Estate Funds

The American Core Realty Fund is an open-end diversified core real estate commingled fund whose primary objective is to provide returns that are attractive relative to other asset classes with stable income and the potential for market appreciation. The Fund invests primarily in core institutional quality industrial, multi-family, office, and retail properties located throughout the United States, and is diversified by product type, geographic region, and economic exposure in order to mitigate investment risk.

The investment objectives of the U.S. Real Estate Investment Fund are to invest in a pool of real estate assets that are diversified by geography and property type with a focus on yield-driven investment and, to a lesser extent, on value-added investments. The manager of the fund is Intercontinental Real Estate Corporation.

### International Equity Fund

The investment objective of the RBC International Equity Fund is to provide long-term capital growth by investing primarily in equity securities of companies outside of North America. The fund provides exposure to economies that offer different business cycles and growth opportunities than North American markets.

### UNBILLED RECEIVABLE

General Fund recognized revenue for the unbilled payment in lieu of taxes of \$40,245 related to utilities. Water and sewer charges to customers are based on actual consumption, which is billed on a monthly cycle basis. Sanitation charges are based on user rates. As of September 30, 2021, the City recognized revenue related to estimated unbilled Water, Sewer, and Sanitation services. The combined Utility funds carries this receivable at \$1,275,611.

### ALLOWANCE FOR DOUBTFUL ACCOUNTS

Accounts receivable are written off on an individual basis in the year the City deems them uncollectible. Other allowances for doubtful accounts have been established as follows:

Category	Doubtful Account Allowance
General Fund:	
EMS Services	\$240,337
Water & Sewer Utility Fund	7,440
Sanitation Utility Fund	6,427
TOTAL	\$254,204

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**PROPERTY TAXES**

The City is permitted by state law to levy taxes up to 10 mills of assessed valuation. The Millage rate levied by the City for the fiscal year ended September 30, 2021 was 6.555 mills. Tax collections for the City were approximately 100% of the total tax levy, which includes current and delinquent.

The tax levy of the City is established by the City Council. Under Florida Law, the assessment of all properties and the collection of all county, municipal, special district, and school board property taxes are provided by the County's Property Appraiser and Tax Collector.

**DUE FROM OTHER AGENCIES**

The following amounts were due from other agencies as of September 30, 2021:

Fund	Government NAME	Revenue Source	Amount
General	Hillsborough County	Delinquent Ad Valorem Taxes	\$12,542
General	State of Florida	Communications Services Tax	228,372
General	State of Florida	JAG Grants	118,659
Total General Fund	Multiple	Multiple	359,573
Street Improvement *	Hillsborough County	One-Cent Gas Tax	2,223
Street Improvement *	State of Florida	Local Option Gas Tax	3,994
Total Special Revenue Funds	Multiple	Multiple	6,217
Total All Funds	Multiple	Multiple	\$365,790

\* Special Revenue Fund

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## CAPITAL ASSETS

### Governmental Activities Capital Assets

The primary government's capital asset activity for the year ended September 30, 2021 was as follows:

Governmental Activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated				
Land	\$5,385,417	\$0	\$0	\$5,385,417
Construction in progress	94,066	934,034	-267,357	760,743
Total capital assets not being depreciated	5,479,483	934,034	-267,357	6,146,160
Buildings and improvements	17,536,782	984,869	0	18,521,651
Improvements other than buildings	9,313,063	573,709	0	9,886,772
Machinery and equipment	16,297,664	1,815,780	-215,723	17,897,721
Infrastructure	40,742,188	193,419	0	40,935,607
Total capital assets being depreciated	83,889,697	3,567,777	-215,723	87,241,751
Buildings and improvements	-7,669,792	-463,882	0	-8,133,674
Improvements other than buildings	-3,318,224	-275,044	0	-3,593,268
Machinery and equipment	-12,723,829	-1,134,815	215,723	-13,642,921
Infrastructure	-16,448,226	-857,412	0	-17,305,638
Total accumulated depreciation	-40,160,071	-2,731,153	215,723	-42,675,501
Total capital assets being depreciated, net	43,729,626	836,624	0	44,566,250
Governmental activities capital assets, net	\$49,209,109	\$1,770,658	-\$267,357	\$50,712,410

### Business-Type Activities Capital Assets

Business-Type Activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated				
Land	\$2,417,358	\$0	\$0	\$2,417,358
Construction in Progress	2,414,392	2,552,378	-1,567,918	3,398,852
Total capital assets, not being depreciated	4,831,750	2,552,378	-1,567,918	5,816,210
Buildings and improvements	3,673,788	799,230	0	4,473,018
Machinery and equipment	8,887,860	276,280	-61,244	9,102,896
Infrastructure	44,622,529	1,226,861	0	45,849,390
Total capital assets being depreciated	57,184,177	2,302,371	-61,244	59,425,304
Buildings	-1,939,598	-80,865		-2,020,463
Machinery and equipment	-6,013,911	-624,360	61,244	-6,577,027
Infrastructure	-25,124,439	-968,710	0	-26,093,149
Total accumulated depreciation	-33,077,948	-1,673,935	61,244	-34,690,639
Total capital assets, being depreciated net	24,106,229	628,436	0	24,734,665
Business-type activities capital assets net	\$28,937,979	\$3,180,814	-\$1,567,918	\$30,550,876



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**Depreciation Expense**

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	Amount
General Government	\$228,608
Public Safety	827,153
Culture and Recreation	698,326
Public Works and Streets, including depreciation of general infrastructure assets	977,066
<b>Total Depreciation Expense - Governmental Activities</b>	<b>\$2,731,153</b>

Business-Type Activities	Amount
Water Operations	\$831,180
Sewer Operations	599,902
Sanitation - Commercial Operations	40,071
Sanitation - Residential Operations	141,679
Sanitation - Roll-off Container Operations	43,445
Sanitation - Special Trash Pick-Up Operations	17,659
<b>Total Depreciation Expense - Business-Type Activities</b>	<b>\$1,673,935</b>

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**Construction in Progress**

Construction in progress is composed of Government activities and Business-Type activities.

**Government Activities:**

Project Number/Code	Fund	Description	In-Progress Amount
n/a	General Fund	Public Safety Building	17,375
COVID	General Fund	Fiber Optic Backbone	70,867
n/a	General Fund	Racquetball Court Renovation	34,727
n/a	Community Investment Tax	Main Pool & Deck Resurfacing	432,721
21ASPH	Street Improvement Fund	21 Asphalt Resurfacing Project	205,053
All Projects	All Funds	All Government Activities Projects	760,743

**Business Type Activities from the Water and Sewer Fund:**

Project Number/Code	Description	In-Progress amount
N/A	St. Augustine Water Main Relocation	694,693
N/A	FDOT Morris Bridge/Fowler Utility Relocation	72,077
N/A	Force Main "A"	68,276
N/A	Tree Tops Main Force/Lift Station Rehab	109,694
N/A	Lift Station SA Rehab	2,134,305
N/A	Whiteway Water Treatment Plant Upgrades	18,029
N/A	Sewer Main Rehabilitation (lining)	159,958
N/A	Sunnydale WTP Chlorine Scrubber Replace	18,537
N/A	Bridgeford Oaks Lift Station Rehab	33,933
N/A	Bannockburn/Downs Ave Improvements	89,350
N/A	TOTAL 410 WATER & SEWER	3,398,852

## LIABILITIES

### PENSION PLAN OBLIGATIONS

#### DEFINED BENEFIT PLANS

The City maintains two separate single employer pension plans for firefighters and police officers that are maintained as Pension Trust Funds and included as part of the City's reporting entity.

Plans covering firefighters and police officers are contributory. Employee contributions made by firefighters and police officers are 100% refundable if the employee elects to terminate his vesting rights or is not vested at the date of employment termination.

The plans were amended during fiscal year ended September 30, 1998, to provide for Deferred Retirement Option Plan (DROP). A plan participant who is eligible to receive a normal retirement pension may elect to defer receipt of such retirement benefits and participate in the DROP. The participant may elect to continue employment from 12 to 60 months, while his/her pension benefit is invested in the plan.

Summary of Significant Accounting Policies for Retirement Plans:

#### Basis of Accounting

The Firefighters' and Police Officers' Retirement Trust Fund's financial statements are prepared using the accrual basis of accounting. Employer and plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

#### Method Used to Value Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

#### Firefighters' Retirement

##### Plan Description

The City's Firefighters' Retirement Trust Fund has been established to conform to the Retirement Trust Fund provisions of Chapter 175 of the State of Florida Statutes, as modified by local ordinance. This is a defined benefit plan, which is administered by the City of Temple Terrace Firefighters' Retirement Trust Fund Board, which is made up of two firefighters, the Mayor, City Manager, and a resident of the City and covers all full-time firefighters. The Firefighters' Retirement Trust Fund does not issue a separate stand-alone financial report; however, GAAP financial reports for all of the pension plans are provided.

##### Contributions

The City's contribution to the fund is determined annually by actuarial valuation. The City contribution of \$1,639,639 for 2021 is reflected in the departmental expenditure section of the General Fund and recorded as revenue in the Pension Trust Fund during this period. The State of Florida's contribution to the retirement trust fund for 2021 amounted to \$172,877. The City recognized these on-behalf payments from the State as revenue and expenditure within the Insurance Premium Tax Fund of the governmental fund financial statements, as well as within governmental activities of the government-wide financial statements in Fiscal Year 2021. The State's contribution represents a portion of the 1.85% tax on all property insurance premiums collected within the City limits. Firefighters contribute 10.51% of gross salary to the retirement trust fund. Refunds of employee

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contributions for non-vested members are made at the time an employee terminates employment prior to retirement. The City funds the cost of plan administration.

At September 30, 2021, the Firefighters' Retirement Trust Fund membership consisted of:

Member Category	Number of Members
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	33
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	5
Active Plan Members	46
Total Members	84

### Police Officers' Retirement

#### Plan Description

The City's Police Officers' Retirement Trust Fund was established to conform to the Retirement Trust Fund provisions of Chapter 185 of the State of Florida Statutes, as modified by local ordinance. This is a defined benefit plan which is administered by the City of Temple Terrace Police Officers' Retirement Trust Fund Board which is made up of two police officers, the Mayor, City Manager, and a resident of the City, and covers all full-time sworn police officers. The Police Officers' Retirement Trust Fund does not issue a separate stand-alone financial report.

#### Contributions

The City's contribution to the fund is determined annually by actuarial valuation. The City contribution of \$2,376,509 for 2021 is reflected in the departmental expenditure section of the General Fund and recorded as revenue in the Pension Trust Fund during this period. The State of Florida's contribution to the retirement trust fund for 2021 amounted to \$343,131. The City recognized these on-behalf payments from the State as revenue and expenditure within the Insurance Premium Tax Fund of the governmental fund financial statements, as well as within governmental activities of the government-wide financial statements in Fiscal Year 2021. The State's contribution represents a portion of the 0.85% tax on all casualty insurance premiums collected within the City limits. Police Officers contribute 11.2% of gross and eligible earnings (merit, overtime, special pay) to the retirement trust fund. Refunds of employee contributions for non-vested members are made at the time an employee terminated employment prior to retirement. The City funds the cost of plan administration.

At September 30, 2021, the Police Officers' Retirement Trust Fund membership consisted of:

Member Category	Number of Members
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	59
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	7
Active Plan Members	45
Total Members	111

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Police and Fire Net Pension Liability

The City's net pension liability was measured as of September 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The components of net pension liability at September 30, 2021 are as follows:

Category	Firefighters' Liability	Police Officers' Liability
Total pension liability	\$44,188,249	\$52,565,305
Plan fiduciary net position	-38,201,497	-37,946,177
City's net pension liability	\$5,986,752	\$14,619,128
Plan fiduciary net position as a percentage of total pension liability	86.45%	72.19%

Actuarial Assumptions

The total pension liability was determined by actuarial valuations as of October 1, 2020, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Valuation Date	Firefighters' 10/1/2020 Updated to 9/30/2021	Police Officers' 10/1/2020 Updated to 9/30/2021
Actuarial cost method	Entry Age Normal	Entry Age Normal
Actuarial asset valuation method	4-year average market value	4-year average market value
Inflation	2.50%	2.50%
Salary Increases	Service Based	5.50% - 8.50%
Discount Rate	7.40%	7.50%
Investment Rate of Return	7.40%	7.50%

All rates are projected generationally with Mortality Improvement Scale MP-2018.

The described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2019 FRS valuation report for special risk employees with appropriate risk and collar adjustments made based on plan demographics. This assumption sufficiently accommodates future mortality improvements.

The most recent actuarial experience study was dated May 12, 2021.

The Long-Term Expected Rate of Return on Pension Plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class.

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The Long-Term Expected Rate of Return on Pension Plan investments was determined using a building- block method in which best estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the Long-Term Expected Rate of Return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2021 are summarized in the following table:

**Mortality Rate**

**Healthy Lives**

Female: PubS.H-2010 (Below Median) for Employees, set forward one year.

Male: PubS.H-2010 (Below Median) for Employees, set forward one year.

**Disabled Lives**

80% PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees.

All rates are projected generationally with Mortality Improvement Scale MP-2018.

**Interest Rate**

7.50% per year compounded annually for Police Officers' Plan and 7.4% for Firefighters' Plan, net of investment related expenses. This is supported by the target asset allocation of the trust and the expected long-term return by asset class.

**Retirement Age**

100% at first eligibility for Normal Retirement (Age 55 with 10 years of Credited Service or 20 years of Credited Service, regardless of age). This assumption was adopted based on the November 21, 2016 experience study, and modified in conjunction with the November 11, 2021 actuarial impact statement.

**Early Retirement**

Commencing with the earliest Early Retirement Age (50), members are assumed to retire with an immediate subsidized benefit at the rate of 2% (prior assumption 5%) per year. This assumption was adopted based on the November 21, 2016 experience study.

**Disability Rates**

See table below. This assumption was reviewed in the November 21, 2016 experience study and deemed appropriate. It is assumed that 75% of disablements are service related.

Age	The Year
20	0.07%
30	0.11%
40	0.19%
50	0.51%

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#### Termination Rates

This assumption was adopted with the November 21, 2016 experience study and phased in over 5 years.

Service	Termination
< 1	15.0%
1-5	9.0%
6-10	8.0%
11-15	4.0%
16+	1.0%

#### Salary Increases

8.5% for the first year of service and 5.5% thereafter. Projected salary at retirement is not increased to account for non-regular payments.

#### Cost of Living Increases

3% per year beginning at age 56 (for Members eligible for NR as of 07/01/2012). 3% per year beginning on 10/01/2032 (for future Retirees not eligible for NR as of 07/01/2012).

#### Payroll Growth

2.18% per year.

#### Funding Method

Entry Age Normal Actuarial Cost Method. A load based on salary increases at the current 5.80% assumption is used to develop the dollar funding requirements. There is also a half-year interest adjustment

#### Asset Valuation Method

Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric 4-year average Market Value return. It is possible that over time this technique will produce an insignificant bias above or below Market Value of Assets.

#### Mortality Termination and Disability Rate Table: RP-2000 Combined Healthy Mortality Table

Age	% Terminating During the Year	% Becoming Disabled During the Year
20	10.00%	.30%
30	5.00%	.40%
40	0.00%	.70%
50	0.00%	1.80%

#### Long-Term Expected Real Rate of Return

Asset Class	Firefighters' Rate	Police Officers' Rate
Domestic Equity	7.50%	7.50%
International Equity	8.50%	8.50%
Broad Market Fixed Income	2.50%	2.50%
Fixed Income (Non-Core)	2.50%	2.50%
Global Fixed Income	3.50%	N/A
Real Estate	4.50%	4.50%

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For the year ended September 30, 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 21.59% for the Firefighters' Plan and 21.77% for the Police Officers' Plan.

The Discount Rate used to measure the Total Pension Liability was 7.40% for fire and 7.50% for police. The projection of cash flows used to determine the Discount Rate assumed that Plan Member contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Long-Term Expected Rate of Return on Pension Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.



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Changes in Net Pension Liability and Related Ratios

Category	Firefighters' 9/30/2021	Firefighters' 9/30/2020	Police Officers' 9/30/2021	Police Officers' 9/30/2020
TOTAL PENSION LIABILITY				
Service Cost	\$1,095,292	\$1,144,202	\$848,143	\$677,380
Interest	3,118,702	2,904,236	3,690,387	3,654,964
Changes in Excess State Money	0	0	0	0
Share Plan Allocation	8,332	3,809	0	0
Changes of benefit terms	0	0	179,532	0
Differences between Expected and Actual Experience	49,281	-363,666	1,227,546	-850,684
Changes of assumptions	186,359	761,225	0	-453,592
Contributions - Buy Back	36,783	18,487	0	0
Benefit Payments, inc. Employee Contribution Refunds	-1,587,807	-1,531,851	-3,115,576	-2,696,542
Net Change in Total Pension Liability	2,906,942	2,936,442	2,830,032	331,526
TOTAL PENSION LIABILITY - BEGINNING	41,281,307	38,344,865	49,735,273	49,403,747
TOTAL PENSION LIABILITY - ENDING	44,188,249	41,281,307	52,565,305	49,735,273
PLAN FIDUCIARY NET POSITION				
Contributions - Employer	1,639,639	1,429,968	2,376,509	1,940,686
Contributions - State	172,877	163,831	343,131	215,698
Contributions - Employee	375,858	373,276	395,905	361,246
Contributions - Buy Back	36,783	18,487	0	0
Net Investment Income	6,700,446	2,027,593	6,803,374	2,289,196
Benefit Payments, including Employee Contribution Refunds	-1,587,807	-1,531,851	-3,115,576	-2,696,542
Administrative Expense	-76,919	-58,696	-59,580	-46,852
Net Change in Plan Fiduciary Net Position	7,260,877	2,422,608	6,743,763	2,063,432
TOTAL PENSION LIABILITY - BEGINNING	30,940,620	28,518,012	31,202,414	29,138,982
TOTAL PENSION LIABILITY - ENDING	38,201,497	30,940,620	37,946,177	31,202,414
Net Pension Liability - Ending	\$5,986,752	\$10,340,687	\$14,619,128	\$18,532,859
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	86.45%	74.95%	72.19%	62.74%
Covered Payroll	\$3,576,190	\$3,551,628	\$3,534,856	\$3,225,403
Net Pension Liability as a percentage of Covered Payroll	167.41%	291.15%	413.57%	574.59%

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The following table illustrates the impact of interest rate sensitivity on the net pension liability as of September 30, 2021:

**Sensitivity of the New Pension Liability to Changes in the Discount Rate**

Pension Fund	1% Decrease 6.40%	Current Discount Rate 7.40%	1% Increase 8.40%
Firefighters' Net Pension Liability	\$11,694,421	\$5,986,752	\$1,295,130

Pension Fund	1% Decrease 6.50%	Current Discount Rate 7.50%	1% Increase 8.50%
Police Officers' Net Pension Liability	\$21,447,711	\$14,619,128	\$9,041,046

For the year ended September 30, 2021 the City recognized pension expense of \$940,156 relating to the Firefighters' Plan. As of September 30, 2021, the City reported Deferred Outflows of Resources and Deferred Inflows of Resources related to the Firefighters' Plan from the following sources:

**Firefighters' Pension Plan Deferred Outflows of Resources and Deferred Inflows of Resources**

Category	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual experience	\$353,569	\$218,199
Changes of assumptions	605,823	0
Net difference between projected and actual earnings	0	3,144,118
<b>TOTAL</b>	<b>\$959,392</b>	<b>\$3,362,317</b>

The amounts reported above as Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions will be recognized in Pension Expense in the future as follows:

**Firefighters' Pension Plan Deferred Outflows of Resources and Deferred Inflows of Resources Year ending September 30:**

Year	Amount
2022	-\$368,186
2023	-490,167
2024	-719,923
2025	-824,649

For the year ended September 30, 2021 the City recognized pension expense of \$1,051,567 relating to the Police Officers' Plan. As of September 30, 2021, the City reported Deferred Outflows of Resources and Deferred Inflows of Resources related to the Police Officers' Plan from the following sources:

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**Police Officers' Pension Plan Deferred Outflows of Resources and Deferred Inflows of Resources**

Category	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual experience	\$818,364	\$283,561
Changes of assumptions	0	151,197
Net difference between projected and actual earnings	0	3,470,304
<b>TOTAL</b>	<b>\$818,364</b>	<b>\$3,905,062</b>

The amounts reported above as Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions will be recognized in Pension Expense in the future as follows:

**Police Officers' Pension Plan Deferred Outflows of Resources and Deferred Inflows of Resources Year ending September 30:**

Year	Amount
2022	-\$913,767
2023	-364,311
2024	-915,534
2025	-893,086

**Combining Statement of Fiduciary Net Position**

**Firefighters' and Police Officers' Pension Trust Funds**

The Category	Firefighters' Retirement Fund	Police Officers' Retirement Fund	Total
<b>ASSETS</b>			
Money markets funds*	\$1,092,293	\$1,004,913	\$2,097,206
Receivables			
Additional City Contributions	14,686	0	14,686
Investment income	20,699	34,777	55,476
<b>TOTAL RECEIVABLES</b>	<b>35,385</b>	<b>34,777</b>	<b>70,162</b>
Investments, at fair value			
U.S. Treasury Bonds, Notes and Bills			
Federal agency guaranteed securities	5,626,386	6,164,230	11,790,616
Corporate bonds	864,928	713,523	1,578,451
Common stocks and Mutual Funds	25,838,319	25,860,203	51,698,522
Other Pooled/Commingled Funds	4,748,427	4,191,840	8,940,267
<b>TOTAL INVESTMENTS</b>	<b>37,078,060</b>	<b>36,929,796</b>	<b>74,007,856</b>
<b>TOTAL ASSETS</b>	<b>38,205,738</b>	<b>37,969,486</b>	<b>76,175,224</b>
<b>LIABILITIES</b>			
Payables:			
Investment Expenses	4,241	4,382	8,623
Custodial Corrections	0	14,686	14,686
Administrative and Other	0	4,241	4,241
<b>TOTAL PAYABLES</b>	<b>4,241</b>	<b>23,309</b>	<b>27,550</b>
<b>TOTAL LIABILITIES</b>	<b>4,241</b>	<b>23,309</b>	<b>27,550</b>
<b>NET POSITION</b>			
Held in Trust of Pension Benefits	\$38,201,497	\$37,946,177	\$76,147,674

\* Cash and cash equivalents

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Combining Statement of Changes in Fiduciary Net Position

Police Officers' and Firefighters' Pension Trust Funds

Category	Firefighters' Retirement Fund	Police Officers' Retirement Fund	Total
ADDITIONS			
Contributions			
State tax on insurance premiums	\$172,877	\$343,131	\$516,008
Contributions - employer	1,639,639	2,376,509	4,016,148
Contributions - employee	375,858	395,905	771,763
Buy-back	36,783	0	36,783
TOTAL CONTRIBUTIONS	2,225,157	3,115,545	5,340,702
INVESTMENT INCOME			
Net appreciation in fair value of investments	6,220,770	6,116,469	12,337,239
Interest and dividends	647,536	820,086	1,467,622
TOTAL INVESTMENT INCOME	6,868,306	6,936,555	13,804,861
Investment Expense	-167,860	-133,181	-301,041
Net Investment Income	6,700,446	6,803,374	13,503,820
TOTAL ADDITIONS	8,925,603	9,918,919	18,844,522
DEDUCTIONS			
Pension benefits	1,577,614	2,654,703	4,232,317
Termination refunds	10,193	460,873	471,066
Other	76,919	59,580	136,499
TOTAL DEDUCTIONS	1,664,726	3,175,156	4,839,882
Change in Net Position	7,260,877	6,743,763	14,004,640
Net position-beginning	30,940,620	31,202,414	62,143,034
Net position-ending	\$38,201,497	\$37,946,177	\$76,147,674

## RETIREMENT SYSTEMS

### Florida Retirement System (FRS) and Retiree Health Insurance (HIS) Program

The Florida Retirement System (FRS) was created by Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple- employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

All non-uniformed full-time employees of the City hired prior to January 1, 1996 participate in the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site [www.dms.myflorida.com](http://www.dms.myflorida.com).

The City's pension income totaled \$99,293. The FRS Pension Plan accounts for \$74,253 pension expense and the HIS Plan amounted to income of \$25,040 for the year ended September 30, 2021.

## FLORIDA RETIREMENT SYSTEM PENSION PLAN

### Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multiple- employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class – Members of the FRS who do not qualify for membership in the other classes.
- Elected County Officers Class – Members who hold specified elective offices in local government.
- Senior Management Service Class (SMSC) – Members in senior management level positions.
- Special Risk Class – Members who are special risk employees, such as law enforcement officers, meet the criteria to qualify for this class.

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the FRS Plan may include up to 4 years of credit for military

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service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

#### Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

#### Contributions

The Florida Legislature establishes contribution rates for participating employers and employees. Effective July 1, 2011, all FRS Plan members (except those in DROP) are required to make 3% employee contributions on a pretax basis. The employer contribution rates by job class for the periods from October 1, 2020 through June 30, 2021 and from July 1, 2021 through September 30, 2021, respectively, were applied to employee salaries as follows: Regular—10.0% and 10.82% Senior Management Service—27.29% and 29.01% and DROP participants—16.98% and 18.34%. These employer contribution rates include 1.66% HIS Plan subsidy through September 30, 2021. The City's contributions to the FRS Plan were \$68,919 for the year ended September 30, 2021.

#### Pension Costs

At September 30, 2021, the City reported a liability of \$136,658 for its proportionate share of the FRS Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The City's proportion of the net pension liability was based on the City's contributions received by FRS during the measurement period for employer payroll paid dates from July 1, 2020, through June 30, 2021, relative to the total employer contributions received from all of FRS's participating employers. At June 30, 2021, the City's

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proportion was 0.001809100% which was a decrease of 0.000603577% from its proportion measured as of June 30, 2020.

For the year ended September 30, 2021, the City recognized pension income of \$74,253 for its proportionate share of FRS's pension expense. In addition, the City reported its proportionate share of FRS's deferred outflows of resources and deferred inflows of resources from the following sources:

**Florida Retirement Deferred Outflows and Deferred Inflows**

Category	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences Between Expected and Actual Economic Experience	\$23,423	\$0
Changes in Actuarial Assumptions	93,508	0
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	-476,766
Changes in Proportion and Differences Between Entity Contributions and Proportionate Share of Contributions	0	-218,264
City Contributions Subsequent to the Measurement Date	12,262	0
<b>TOTAL</b>	<b>\$129,194</b>	<b>-\$695,030</b>

\$12,262 reported as deferred outflows of resources related to pensions resulting from City's contributions to the FRS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the Plan year ended June 30, 2021 Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows:

**Other amounts reported as deferred outflows (increase) and inflows (decrease) of resources related to pensions**

Year Ended September 30:	Amount
2022	-\$132,680
2023	-126,180
2024	-136,717
2025	-160,130
2026	-22,391
<b>TOTAL</b>	<b>-\$578,098</b>

**Actuarial Assumptions**

The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement period:

- Inflation
  - 2.40% per year
- Salary Increases
  - 3.25% Average, Including Inflation
- Investment Rate of Return
  - 6.80% Net of Pension Plan Expense, Including Inflation

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Mortality rates were based on the PUB2010 base table varied by member category and sex, projected generationally with scale MP-2018. The actuarial assumptions used in the July 1, 2021, valuation were based on the results of an actuarial experience study completed in 2014 for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation, as outlined in the FRS Plan's investment policy, and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

FRS Target Allocation

Asset Class	Target Allocation	Annual Arithmetic Return
Cash	1.0%	2.1%
Fixed Income	20.0%	3.8%
Global Equity	54.2%	8.2%
Real Estate (Property)	10.3%	7.1%
Private Equity	10.8%	11.7%
Strategic Investments	3.7%	5.7%

Discount Rate

The discount rate used to measure the total pension liability was 6.80% for the FRS Plan. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, each of the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability of the FRS Pension Plan calculated using the discount rate disclosed in the previous paragraph. Also presented is what the City's proportionate share of the FRS Pension Plan net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

The city's proportionate share of the FRS Pension Plan Net Pension Liability

Category	1% Decrease RATE 5.80%	Current Discount Rate 6.80%	1% Increase RATE 7.80%
FRS Pension Plan Net Pension Liability	\$611,144	\$136,658	-\$259,959

Pension Plan Fiduciary Net Position

Detailed information about the FRS Plan's fiduciary's net position is available in a separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report. That report may be obtained through the Florida Department of Management Services website at <http://www.dms.myflorida.com>



## RETIREE HEALTH INSURANCE SUBSIDY (HIS) PROGRAM DEFINED BENEFIT PENSION PLAN

### Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple- employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

### Benefits Provided

For the fiscal year ended June 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State- administered retirement system must provide proof of health insurance coverage, which may include Medicare.

### Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2021, the contribution rate was 1.66 percent of payroll pursuant to section 112.363, Florida Statutes. The City contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. The City's contributions to the HIS Plan were \$10,719 for the year ended September 30, 2021.

### Pension Costs

At September 30, 2021, the City reported a liability of \$223,684 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The City's proportion of the net pension liability was based on the City's contributions received during the measurement period for employer payroll paid dates from July 1, 2020, through June 30, 2021, relative to the total employer contributions received from all participating employers. At June 30, 2021, the City's proportion was 0.001823537% which was a decrease of 0.000643075% from its proportion measured as of June 30, 2020.

For the year ended September 30, 2021, the City recognized pension income of \$25,040 for its proportionate share of HIS's pension expense. In addition, the City reported its proportionate share of HIS's deferred outflows of resources and deferred inflows of resources from the following sources:

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Proportionate Share of HIS Deferred Outflows and Inflows of Resources

Category	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences Between Expected and Actual Economic Experience	\$7,485	-\$94
Changes in Actuarial Assumptions	17,577	-9,216
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	233	0
Changes in Proportion and Differences Between Entity Contributions and Proportionate Share of Contributions	0	-142,926
City Contributions Subsequent to the Measurement	1794	0
<b>TOTAL</b>	<b>\$27,089</b>	<b>-\$152,236</b>

\$1,794 reported as deferred outflows of resources related to pensions resulting from Council contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the Plan year ended June 30, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows:

Other amounts reported as deferred outflows (increase) and inflows (decrease) of resources related to pensions.

Year Ended September 30:	Amount
2022	-\$36,141
2023	-35,448
2024	-22,342
2025	-15,589
2026	-12,778
Thereafter	-4,643
<b>TOTAL</b>	<b>-\$126,941</b>

Actuarial Assumptions

The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Category	Assumption
Inflation	2.40% per year
Salary Increases	3.25% Average, Including Inflation
Municipal Bond Rate	2.16%

Mortality rates were based on the Generational PUB-2000 with Projection Scale MP-2018. Because the HIS is funded on a pay-as-you go basis, no experience study has been done.

Discount Rate

The discount rate used to measure the total pension liability was 2.16% for the HIS Plan. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

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### Long-Term Expected Rate of Return

As stated above, the HIS Pension Plan is essentially funded on a pay as you go basis. As such, there is no assumption for a long-term expected rate of return on a portfolio, no assumption for cash flows into and out of the pension plan or assumed asset allocation.

### Pension Liability Sensitivity

The following presents the City's proportionate share of the net pension liability for the HIS Plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

#### The City's proportionate share of the HIS Pension Plan Net Pension Liability

	1% Decrease RATE 1.16%	Current Discount Rate 2.16%	1% Increase RATE 3.16%
Pension PLAN NET			
HIS Pension Plan Net Pension Liability	\$258,601	\$223,684	\$195,078

## **DEFINED CONTRIBUTION PLAN - 401(A) RETIREMENT PLAN**

### Plan Description

Beginning January 1, 1996, the City's new general employees participate in the ICMA Retirement Plan, which is qualified under Section 401(a) of the Internal Revenue Code. This is a money- purchase-retirement-program, administrated by the Retirement Corporation, providing vesting according to the following schedule:

#### Defined Contribution Plan Vesting Timeline

Employment Term	Vesting
After 2 years	20%
After 3 years	40%
After 4 years	60%
After 5 years	80%
After 6 years	100%

### Plan Funding

The plan, as established by Resolution 186-95, applies to all employees, except public safety employees. The City contributes to the plan at a rate of 10% of employee salaries and wages which amount to \$734,290 for Fiscal Year 2020 - 2021. The plan is non-contributory, which means employees are not allowed to contribute to the plan, unless the plan is amended pursuant to Section 14.05. Normal retirement age is 59. A second plan was established January 4, 1999, for the City Manager which exactly mirrors the general employee plan provisions described above except that the City Manager's plan provides immediate 100% vesting and has a contribution rate of 15%, which amounted to \$25,616 for the fiscal year. As of September 30, 2021, 142 general employees participated in the plan, along with the City Manager.

### Deferred Compensation Plan

The City offers its employees a tax-deferred compensation plan meeting the requirements of Internal Revenue Code Section 457. The plan was established by City ordinance that appointed ICMA Retirement Corporation and Nationwide as plan administrators. The City's fiduciary responsibility is to remit employee deferred compensation to the administrator on a regular basis. The deferred compensation is not available to employees until termination, retirement, death, or emergency.

### Basis of Accounting

The ICMA Retirement Plan's financial statements are prepared using the accrual basis of accounting. Employer and plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

### Method Used to Value Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

## **POST-EMPLOYMENT BENEFIT OBLIGATIONS**

### Other Postemployment Benefits

#### **OPEB Plan Description**

The City provides the following health-related benefits to retirees and certain other employees: (a) The City is required by Florida Statute 112.0801 to allow retirees and certain other former employees to buy healthcare coverage at the same "group insurance rates" current employees are charged. Although retirees pay for healthcare at group rates, they are receiving a valuable benefit because they can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. The availability of this lower cost health insurance represents an "implicit subsidy" for retirees. (b) The City offers a monthly flexible benefit amount (stipend) of 5% for each year of service up to the maximum of \$674 per month. The retiree must have been employed by the City for at least ten years and receive normal or early retirement benefits from his/her retirement plan. The stipend is payable to regular retired employees from ages 62 to 65 and to special risk retired employees from the age they are eligible to retire to 65. The stipend may be used to offset any medical, dental, vision, cancer indemnity, intensive care, hospital indemnity, and personal accident insurance costs. Although the implicit subsidy is the result of state law when healthcare is offered as an employee benefit, the stipend is no longer available for employees who began employment after November 1, 2005.

The City administers the OPEB plan as a single employer defined benefit healthcare plan (the "OPEB Plan") available to retirees and their spouse/dependents. To be eligible for participation in the OPEB Plan, the employee must:

- Retire under the Florida Retirement System, the City of Temple Terrace, Municipal Police Officers' Pension Plan or the Municipal Firefighters' Pension Plan, or the City of Temple Terrace Defined Contribution Plan, and
- Attain the minimum service requirements under the OPEB Plan, and
- Elect to continue medical coverage by paying the applicable monthly premium.

The City does not issue a stand-alone financial report on the OPEB Plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

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### Employees Covered by Benefit Terms

The following employees were covered by the benefit terms as of September 30, 2021, the latest actuarial valuation date:

Category	Number covered
Retirees and beneficiaries currently receiving benefits	248
Active Employees	35
<b>TOTAL COVERED</b>	<b>283</b>

### Benefits Provided

Participants in the City's OPEB Plan become participants in the City's group health self-insurance program and receive the healthcare benefits of that program for themselves and their dependents. (Pursuant to Section 112.0801, Florida Statutes, the City is required to offer participation in such a program at a cost to the retiree that is no greater than the cost at which coverage is available to active City employees i.e., the average blended cost. In other words, the premium payments to the group health self-insurance program cannot be *age-adjusted*, and there is therefore an *implicit subsidy* of retirees by the City and its active employees.) As an alternative, the City also offers retirees or their spouse/dependents the option to purchase a reduced level of coverage under a Medicare supplement plan.

### Contributions

Contributions to the OPEB Plan are shared by the retiree and the City. OPEB Plan participants must reimburse the City for the City's average blended cost (the City provides the implicit subsidy). Thus, retirees can continue medical, dental and vision coverage into retirement on the City's plans on a retiree-pay-all basis, including spouse and dependents. The premium rate being charged active participants must be paid. Upon death of the retiree, a dependent may continue coverage only through COBRA continuation of coverage. Retirees eligible for the stipend mentioned above pay the difference in cost for benefits that exceed the Flexible Benefit Contribution.

### Total OPEB Liability of the City

The measurement date for the City's total/net OPEB liability is September 30, 2021, the same as the reporting date. The measurement period for OPEB cost was October 1, 2020 to September 30, 2021. The components of the City's total OPEB liability at September 30, 2021, are as follows:

### Components of City's Total OPEB Liability

Component	Amount
Total OPEB Liability	\$7,608,460
OPEB Plan Fiduciary Net Position	0
<b>City's Total OPEB Liability</b>	<b>\$7,608,460</b>

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### Actuarial Assumptions

The total OPEB liability at September 30, 2021 was based on an actuarial valuation dated October 1, 2020, rolled forward to September 30, 2021, using the following actuarial assumptions:

Category	Assumption
Inflation	2.5% per annum
Discount Rate	2.43% (S&P Municipal Bond 20-Year High-Grade Rate Index as of 9-30-2021)
Healthcare cost trend rates	6.00% (HMO Plan); 7.50% (PPO 1 Plan); 5.50% (PPO 2 Plan) and 6.00% (HSA Plan) with ultimate Healthcare cost trend rate of 4.50% by FY 2037
Mortality Rates	Mortality Rate assumption was changed from the RP-2014 Healthy Annuitant Mortality Table for males and females to the PubG.H-2010 – General Mortality Table and PubS.H-2010 Safety Table.

An experience study was not done, as it was not considered necessary to support the actuarial results.

### Discount Rate

The discount rate used to measure the total OPEB liability at September 30, 2021 was 2.43% increased from 2.14% at September 30, 2020. Because the City's OPEB costs are essentially funded on a pay-as-you-go funding structure, a municipal bond rate was used to determine the total pension liability for the Program. The S&P Municipal bond 20-Year High-Grade Rate Index as of September 30, 2021 was adopted for this purpose.

### Changes in the Total OPEB Liability

Total OPEB Liability	Fiscal Year 2021
Service Cost	\$192,551
Interest	158,970
Difference between expected and actual experience	226,896
Change of assumptions and other inputs	-123,862
Benefit payments	-549,182
Other Changes*	0
Net change in total OPEB liability	-94,627
Total OPEB liability, beginning	7,703,086
Total OPEB liability, ending	\$7,608,460

\*Includes new census and interaction amongst changes.

### Sensitivity of the total OPEB Liability to Changes in the Discount Rate

The following table presents the total OPEB liability, calculated using the discount rate of 2.43% as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower (1.43%) or one percentage-point higher (3.43%) than the current discount rate:

Category	1% Decrease	Current Discount Rate	1% Increase
Percentage with Increase/Decrease	1.43%	2.43%	3.43%
Total OPEB Liability	\$8,180,114	\$7,608,460	\$7,102,951

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**Sensitivity of the total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

Category	1% Decrease	Current Discount Rate	1% Increase
Total OPEB Liability	\$7,201,840	\$7,608,460	\$8,075,181

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended September 30, 2021 the City recognized OPEB expense of \$507,016 at September 30, 2021, the City has deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Category	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences Between Expected and Actual Experience	\$190,563	\$283,704
Changes in Assumptions	852,352	305,703
Net Difference Between Projected and Actual Earnings	0	0
<b>TOTAL</b>	<b>\$1,042,915</b>	<b>\$589,407</b>

Deferred inflows of resources shown above will be recognized in OPEB expense in the following years:

Fiscal Year Ending	Outflows	Inflows
September 30, 2022	\$322,889	\$267,972
September 30, 2023	265,859	167,437
September 30, 2024	183,671	68,237
September 30, 2025	171,553	54,088
September 30, 2026	88,683	25,454
September 30, 2027	10,261	6,219

**Employee Contribution Information**

Retirees participating in the group insurance plans offered by the City of Temple Terrace are required to contribute 100% of the active premiums. In future years, contributions are assumed to increase at the same rate as premiums. Note that projected employee contributions for the Dental and AFLAC benefits are assumed to cover the entire cost of those respective programs. In addition, the Life and Disability Insurance benefits are currently not offered to retirees.

Other Employee Benefits

**Vacation and Sick Leave**

Unused vacation leave is paid upon an employee's termination. Sick leave not taken is forfeited by terminating employees. The vacation leave is recorded as a liability in the financial statements. Over the past three years the vacation time used is nearly equal with the amount of earned vacation time. Of the \$987,684 beginning balance, \$917,963 or 92.9% of that amount was used in the current year. Since hours continue to accrue, most of the liability is recorded as long-term.

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### Post-Retirement Benefits

Based on City of Temple Terrace Rules and Regulations, Section 13- 8, retired City employees are eligible to continue participation in the same insurance benefits selected prior to retirement except for additional life insurance, disability, insurance, and deferred compensation. Retirees are eligible to receive the same monthly flexible benefit contribution amount as active City employees less any amount for health insurance subsidy under the retirement plan toward the cost of these benefits until age 65 as discussed in the note regarding other postemployment benefits. Upon reaching age 65, a retiree may elect to continue in the City's group health insurance program but will not be eligible for the City's flexible benefit contribution.

### Long-Term Liabilities

Revenue bonds and other long-term liabilities directly related to and intended to be paid from Enterprise Funds are included in the business-type activities. All other long-term indebtedness of the City is accounted for in the governmental activities.

Summarized below are the City's long-term debt issues which are outstanding at September 30, 2021:

#### Description of Long-Term Debt

Governmental Activities Long-Term Debt	Original Amount	Amount Outstanding	Interest Rate	Annual Debt
2005 Revenue Note	\$3,125,000	\$910,040	5.45%	\$198,893
2021 Taxable Refunding Revenue Note*	12,791,000	12,320,000	3.28%	543,000
2018B Taxable Refunding Revenue Note	10,050,000	1,862,798	1.25%**	0
Total Governmental Activities Long-Term Debt	\$25,966,000	\$15,092,838	N/A	\$741,893

\*Refinanced in February of 2021

\*\*Variable Rate throughout the year

Note: The purpose of all debt listed in this table is "Revenue Debt"

During the fiscal year ended September 30, 2021, the following changes in long-term liabilities occurred:



City of Temple Terrace, Florida  
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Changes in Long-Term Liabilities

Category	2020	Additions	Deletions	2021	Due Within One Year
GOVERNMENTAL ACTIVITIES LONG-TERM					
2005 Revenue Note	\$1,108,932	\$0	\$198,892	\$910,040	\$198,893
2021 Revenue Note	\$0	\$12,791,000	471,000	12,320,000	543,000
2020 Revenue Note	\$12,791,000	0	12,791,000	0	0
2018B Revenue Note	2,134,373	0	271,575	1,862,798	0
Compensated absences – accrued vacation	987,684	1,424,049	917,963	1,493,770	149,377
Total OPEB obligation	6,600,633	383,802	463,700	6,520,735	0
Net Pension Liability	29,732,844	4,778	631,118	29,106,504	0
TOTAL GOVERNMENTAL ACTIVITIES	53,355,466	14,603,629	15,745,248	52,213,847	891,270
BUSINESS-TYPE ACTIVITIES LONG-TERM					
Compensated absences – accrued vacation	69,818	103,786	89,995	176,225	8,811
Total OPEB obligation	1,102,453	-14,729	0	1,087,724	0
Net Pension Liability	487,562	-360,179	0	127,383	0
TOTAL BUSINESS-TYPE ACTIVITIES	1,659,833	-271,122	89,995	1,391,332	8,811
TOTAL LONG-TERM LIABILITIES	\$55,015,299	\$14,332,507	\$15,835,243	\$53,605,179	\$900,081

**OTHER LONG-TERM LIABILITIES**

Other long-term liabilities, such as compensated absences, OPEB obligations, and Net Pension Liability are typically liquidated by the individual fund to which the liability is directly associated, specifically General Fund, Water & Sewer Fund, Sanitation Fund, and Fleet Maintenance Fund.

Summary of Principal and Interest Requirements (all Series)

The annual requirements to amortize all outstanding debt except compensated absences, as of September 30, 2021, as follows:

Payable Fiscal Year Ended September 30, 2021	2005 Revenue Note Principal	2005 Revenue Note Interest	2021 Revenue Note Principal	2021 Revenue Note Interest	2018B Revenue Note Principal	2018 Revenue Note Interest
2022	\$209,733	\$49,597	\$543,000	\$404,096	\$0	\$42,000
2023	221,163	38,166	570,000	386,286	1,862,798	42,000
2024	233,217	26,114	591,000	367,590	0	0
2025	245,927	13,404	611,000	348,205	0	0
2026	0	0	632,000	328,164	0	0
2027-2031	0	0	3,471,000	1,316,756	0	0
2032-2036	0	0	4,080,000	708,742	0	0
2037-2039	0	0	1,822,000	74,932	0	0
TOTAL	\$910,040	\$127,281	\$12,320,000	\$3,934,771	\$1,862,798	\$84,000

#### 2005 Country Club Revenue Note

On October 26, 2005, the City issued a \$3,125,000 taxable non-ad valorem revenue note, series 2005 at 5.45% with Wachovia Bank (now Wells Fargo) on behalf of Temple Terrace Golf and Country Club (Club) to pay off notes 323 and 364 and utilize the remaining proceeds of \$125,496 to construct a maintenance facility. Payment of the loan is secured by a lien upon and a pledge of non-ad valorem funds budgeted and appropriated for purposes of payment. Principal and interest on the note will be paid semi-annually commencing April 1, 2006, with the final payment due October 1, 2025. The source of funds for this payment is generated from the Temple Terrace Golf Club reimbursement, which include 0.5% surcharge over the rate on the note. This surcharge was eliminated on October 6, 2009, per Resolution 127-09. In February 2016, the City entered into an agreement with the golf course management company, Integrity Golf Company, who assumed the operations of the Club during fiscal year 2016. The agreement stipulated that the management company shall remit to the City \$125,000 annually for the Club's debt service payments on the 2005 Revenue Note. Integrity failed to make payments in Fiscal Year 2017, subsequently putting the Club in default for 2 payments. In February 2018 the Club and the City entered into a new agreement. The Club paid the amount in arrears on this loan, and subsequent payments in 2019 to keep the Club in good standings on loan payments. The amount owed to the Bank is accurately stated, however because of the renewed loan payment schedules and missing a payment, the amount owed to the City to eventually cover the entire loan amount with principal and interest may take an additional 24 years.

#### 2021 Taxable Refunding Revenue Notes

In February 2021, the City refinanced the previous year's 2018A Taxable Non Ad Valorem Revenue Bond. The 2021 note was issued for \$12,791,000 with interest payments due each April and October 1 and October including the one-time principle payment amortized through October 1, 2038 (the same due date as the original schedule from 2020 Revenue Note) at a stated interest rate of 3.28% from CenterState Bank, down from the previously refunded 4.28%, a decrease of 1.00%.

#### 2018B Taxable Refunding Revenue Notes

On May 17, 2018 the City refinanced a portion of the original 2015A Taxable Non Ad Valorem Revenue Bond with the 2018A (now known as 2021) and 2018B Taxable Refunding Revenue Notes. The 2018B note (\$10,050,000 original issue amount) was structured with a balloon principal payment due October 1, 2023 from Republic Bank and interest payable monthly beginning June 1, 2018 (previously known as the 2020A Revenue Note) at 3.38% at the date of issuance. Interest is variable based on the LIBOR +150 basis points. The variable rate for Fiscal Year 2021 averaged 1.6%.

#### Loans Payable

The City does not have any revenue bonds; all loan disclosures relate to Revenue Notes. Therefore, there are no unused lines of credit nor assets that are pledged as collateral for debt. **All notes are direct borrowing.**

The 2005 is a fixed amount payment and has a pre-payment penalty. In the event of any default, the interest would accrue on the defaulted and any additional amounts, making the payments larger for any subsequent years for the 2005 loan to be paid off..

The 2021 long term Revenue Note is for the Community Redevelopment Agency area in which the Tax Increment Finance (TIF) District is located. This is property that was held by the City until sales of the various areas within the TIF district. Not all of the property within this area has been sold. This is a 20-year loan with interest and

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principal due annually. This Revenue Note does not have any prepayment penalties. The balance of this loan was \$12,320,000 as of September 30, 2021.

Any defaults would be added on to subsequent payments throughout the term of the loan.

The 2018B short term Revenue Note is for the Community Redevelopment Agency area. This loan is an interest only payment short-term loan with no prepayment penalties within the 5 years (principle due by October 1, 2023). The balance for this loan was \$1,862,798 as of September 30, 2021.

#### Conduit Debt

On December 2, 2003, City Council authorized the issuance of revenue bonds in the principal amount of \$15,000,000 for construction of two hospice facilities in Temple Terrace and Ruskin by LifePath Hospice and Palliative Care, Inc., which were delivered on December 11, 2003. On August 4, 2009, City Council authorized amendments and the interest rate conversion of \$13,827,500 Revenue Bonds (LifePath Hospice Project), Series 2003 consisting of one fully registered Bond, to SunTrust Bank, dated September 1, 2009, bearing interest at the Bank Rate, and maturing on December 1, 2030. Interest rate is variable based on the LIBOR index. Interest payments are made over a twenty-seven-year period, with principal payments beginning December 1, 2006, and maturing December 1, 2030. These conduit bonds do not constitute an indebtedness of the City of Temple Terrace but are payable solely from the revenues derived from the operation of the hospice facilities.

## NOTE IV—OTHER INFORMATION

### *RISK FINANCING*

The City is subject to losses in the normal course of operations resulting from general liability, property and casualty, workers' compensation, employee health and accident, environmental and antitrust matters. The City has purchased commercial insurance to protect against employee dishonesty and employee health losses. The City participates in a self-insurance program for purposes of protecting against workers' compensation losses; real and personal property losses; automobile damage; and general liability, including malpractice, employment practices liability insurance and errors and omissions. Further, the City transfers risk, whenever possible, through hold-harmless clauses and insurance requirements in all contracts, leases and agreements. The City has maintained the same insurance coverage for years. Settled claims have not exceeded commercial coverage in any of the past five fiscal years.

On October 1, 2019, the City entered into an intergovernmental cooperative agreement with Florida Municipal Insurance Trust (FMIT), a risk management and self-insurance association, for the purpose of reducing and limiting member casualty and property losses and employee injuries caused by or arising out of the operations of its members. The pool processes claims, performs investigations, provides defense and settlement when claims arise. FMIT administers a risk management pool and utilizes such funds to defend and protect any members of the pool against liability for a covered loss. All funds contained within the pool are funds directly derived from its members who are public agencies of the State of Florida. The relationship is a joint self-insurance or self-funded program using governmental funds. The purchase of liability insurance by the pool or any of its members is not intended to, and does not, waive sovereign immunity. The pool and the members of the pool do not intend to waive sovereign immunity through their use of public funds retained within the pool. Such funds are not intended to constitute the existence, issuance or purchase of a policy for insurance. And the pool is not treated as an "insurer" within the meaning of any State legislation. Among other things, the powers of the pool include the purchase of aggregate excess insurance and specific excess insurance to supplement the risk management pool. The City is obligated to make payments to the pool, select a representative to serve on the Board of Directors, allow attorneys employed by the pool to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City, and to follow operations and loss reduction and prevention procedures established by the pool.

Florida Municipal Insurance Trust (FMIT) is a risk pool that assumes the risk of loss for all participating members. The members are subject to additional premium assessments in the event that the risk pool required additional funding to satisfy all claims. The City has a "claims reporting period" that coincides with the fiscal year. Renewal premium quotes are typically available in June prior to the beginning of the fiscal year.

## *LEASES*

### **TEMPLE TERRACE GOLF AND COUNTRY CLUB LEASE**

On January 1, 1997, the City entered into a 53-year agreement, which expires December 31, 2050, to lease the City-owned golf course to the Temple Terrace Golf and Country Club, Inc. (the Club). The lease is accounted for as an operating lease. All costs and expenses related to the operation of the golf course are borne by the Club. The Club is currently one payment behind in Fiscal Year 2021 as a direct result of the COVID-19 impact.

## *SUBSEQUENT EVENTS*

### **TRANSPORTATION SURTAX FUND**

The Florida Supreme Court issued a judgement that was received in late February 2021 regarding the legality of this citizen-initiated referendum approved in the fall of November 2018. The City of Temple Terrace has not expended any money from the proceeds of this fund received by the County. The opinion of the court is to rule the county spending directives for the allocation of the tax proceeds as unconstitutional. (Emerson v. Hillsborough County, Florida, decided February 25, 2021.) The decision did not include the status of the funds received already by the different entities involved. The City has received over \$4,000,000. The Circuit Court Judge, on March 25, 2022, declined to decide the manner to return the funds and has delegated that decision to the State. The City continues to gain interest on the funds until a decision is made on that.



# TEMPLE TERRACE

*Amazing City. Since 1925.*

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## REQUIRED SUPPLEMENTARY INFORMATION

### Pension and Other Postemployment Benefit Schedules

- Schedule of Proportionate Share of the Net Pension Liability—Last Ten Fiscal Years
- Schedule of Contributions—Last Ten Fiscal Years
- Schedule of Changes in Net Pension Liability and Related Ratios-Last Ten Years—Police Officers' Retirement System
- Schedule of Contributions—Last Ten Fiscal Years—Police Officers' Retirement System
- Schedule of Changes in Net Pension Liability and Related Ratios-Last Ten Years—Firefighters' Retirement System
- Schedule of Contributions—Last Ten Fiscal Years—Firefighters' Retirement System
- Schedule of Employer Contributions Police Officers' and firefighters' Retirement Systems
- Schedule of Changes in Total OPEB Liability and Related Ratios—Last Ten Fiscal Years

City of Temple Terrace, Florida  
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## PENSION AND OTHER POSTEMPLOYMENT BENEFIT SCHEDULES

### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY—LAST TEN FISCAL YEARS 2017-2021-FRS

Florida Retirement System Pension Plan	2021	2020	2019	2018	2017
City's Proportion of the Net Pension Liability	0.001809100%	0.002412677%	0.002428917%	0.002505288%	0.002740681%
City's Proportionate Share of the Net Pension Liability	135,658	\$1,045,690	\$836,485	\$754,600	\$810,675
City's Covered Payroll	629,160	\$856,089	\$905,074	\$1,013,305	\$1,039,378
City's Proportionate Share of the Net Pension Liability Asset as a Percentage of Its Covered Payroll	21.72%	122.15%	92.42%	74.47%	78.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	96.40%	78.85%	82.61%	84.26%	83.89%



City of Temple Terrace, Florida  
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**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY—LAST TEN FISCAL YEARS 2015-2016-FRS**

Florida Retirement System Pension Plan	2016	2015
City's Proportion of the Net Pension Liability	0.003723404%	0.004035504%
City's Proportionate Share of the Net Pension Liability	\$940,162	\$521,239
City's Covered Payroll	\$1,582,909	\$1,771,220
City's Proportionate Share of the Net Pension Liability Asset as a Percentage of Its Covered Payroll	59.39%	29.43%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	84.88%	92.00%

Note: The Amounts Presented for Each Fiscal Year were Determined as of June 30.

Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

Note: The Plan's fiduciary net position as a percentage of the total pension liability is published in Note 4 of the Plan's Annual Comprehensive Financial Report.

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**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY-LAST TEN FISCAL YEARS-RETIREE HEALTH**

Retiree Health Insurance Subsidy Program - HIS	2021	2020	2019	2018
City's Proportion of the Net Pension Liability	0.001823537%	0.002466612%	0.0027189%	0.002978803%
City's Proportionate Share of the Net Pension Liability	223,684	\$301,169	\$304,213	\$315,280
City's Covered Payroll	629,160	\$856,089	\$905,074	\$1,013,305
City's Proportionate Share of the Net Pension Liability -Asset as a Percentage of Its Covered Payroll	35.55%	35.18%	33.61%	31.11%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	3.56%	3.00%	2.63%%	2.15%

Retiree Health Insurance Subsidy Program - HIS	2017	2016	2015
City's Proportion of the Net Pension Liability	0.003256996%	0.004234908%	0.004234908%
City's Proportionate Share of the Net Pension Liability	\$348,253	\$493,561	\$467,719
City's Covered Payroll	\$1,039,378	\$1,582,909	\$1,771,220
City's Proportionate Share of the Net Pension Liability -Asset as a Percentage of Its Covered Payroll	33.51%	31.18%	26.41%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	1.64%	0.97%	0.50%

Note: The Amounts Presented for Each Fiscal Year were Determined as of June 30.

Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

Note: The Plan's fiduciary net position as a percentage of the total pension liability is published in Note 4 of the Plan's Annual Comprehensive Financial Report.

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***SCHEDULE OF CONTRIBUTIONS—LAST TEN FISCAL YEARS***

Florida Retirement System Pension Plan	2021	2020	2019	2018	2017
Contractually Required Contribution	\$63,661	\$77,954	\$78,544	\$71,995	\$68,334
Contributions in Relation to the Contractually Required Contribution	-63,661	-77,954	-78,544	-71,995	-68,334
Contribution Deficiency -Excess	\$0	\$0	\$0	\$0	\$0
City's Covered Payroll	\$580,845	\$799,981	\$917,282	\$927,983	\$984,051
Contributions as a Percentage of Covered Payroll	10.96%	9.74%	8.56%	7.76%	6.94%

Florida Retirement System Pension Plan	2016	2015
Contractually Required Contribution	\$83,671	\$99,131
Contributions in Relation to the Contractually Required Contribution	-83,671	-99,131
Contribution Deficiency -Excess	\$0	\$0
City's Covered Payroll	\$1,202,558	\$1,412,055
Contributions as a Percentage of Covered Payroll	6.96%	7.02%

Note: The Amounts Presented for Each Fiscal Year were Determined as of September 30.

Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

Retiree Health Insurance Subsidy Program - HIS	2021	2020	2019	2018	2017
Contractually Required Contribution	\$15,141	\$20,401	\$22,068	\$15,910	\$16,316
Contributions in Relation to the Contractually Required Contribution	-15,541	-20,401	-22,068	-15,910	-16,316
Contribution Deficiency - Excess	\$0	\$0	\$0	\$0	\$0
City's Covered Payroll	\$580,845	\$799,981	\$917,282	\$927,983	\$984,051
Contributions as a Percentage of Covered Payroll	2.61%	2.55%	2.41%	1.71%	1.66%

Retiree Health Insurance Subsidy Program - HIS	2016	2015
Contractually Required Contribution	\$19,968	\$19,314
Contributions in Relation to the Contractually Required Contribution	-19,968	-19,314
Contribution Deficiency - Excess	\$0	\$0
City's Covered Payroll	\$1,202,558	\$1,412,055
Contributions as a Percentage of Covered Payroll	1.66%	1.37%

Note: The Amounts Presented for Each Fiscal Year were Determined as of September 30.

Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

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**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS-LAST TEN YEARS—POLICE OFFICERS' RETIREMENT SYSTEM FOR FISCAL YEARS 2017-2021**

Category	2021	2020	2019	2018	2017
Total Pension Liability:					
Service Cost	\$848,143	\$677,380	\$600,586	\$626,092	\$658,510
Interest	3,690,387	3,654,964	3,522,370	3,359,135	3,231,782
Changes in Excess State Money	0	0	0	0	-13,669
Share Plan Allocation	0	0	0	0	0
Changes of benefit terms	179,532	0	44,052	0	0
Differences between Expected and Actual Experience	1,227,546	-850,684	412,127	1,046,273	254,999
Changes of assumptions	0	-453,592	72,756	79,720	129,219
Contributions - Buy Back	0	0	0	21,919	0
Benefit Payments, including Refunds of Employee Contributions	-3,115,576	-2,696,542	-3,136,877	-2,813,555	-2,274,549
Net Change in Total Pension Liability	2,830,032	331,526	1,515,014	2,319,584	1,986,292
Total Pension Liability - Beginning	49,735,273	49,403,747	47,888,733	45,569,149	43,582,857
Total Pension Liability-Ending (A)	\$52,565,305	\$52,565,305	\$49,403,747	\$47,888,733	\$45,569,149
Plan Fiduciary Net Position:					
Contributions - Employer	\$2,376,509	\$1,940,686	\$2,844,524	\$2,202,438	\$2,079,938
Contributions - State	343,131	215,698	211,464	194,338	181,543
Contributions - Employee	395,905	361,246	306,159	290,312	322,963
Contributions - Buy Back	0	0	0	21,919	0
Net Investment Income	6,803,374	2,289,196	1,366,251	2,464,167	2,871,553
Benefit Payments, including Refunds of Employee Contributions	-3,115,576	-2,696,542	-3,136,877	-2,813,555	-2,274,549
Administrative Expense	-59,580	-46,852	-52,032	-42,874	-50,713
Net Change in Plan Fiduciary Net Position	6,743,763	2,063,432	1,539,489	2,316,745	3,130,735
Plan Fiduciary Net Position-Beginning	31,202,414	29,138,982	27,599,493	25,282,748	22,152,013
Plan Fiduciary Net Position-Ending (B)	37,946,177	37,946,177	29,138,982	27,599,493	25,282,748
Net Pension Liability-Ending (A) - (B)	\$14,619,128	\$14,619,128	\$20,264,765	\$20,289,240	\$20,286,401
Category	2021	2020	2019	2018	2017
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	72.19%	72.19%	58.98%	57.63%	55.48%
Covered Employee Payroll**	\$3,534,856	\$3,534,856	\$2,733,563	\$2,592,071	\$2,883,598
Net Pension Liability as a Percentage of covered payroll	413.57%	413.57%	741.33%	782.74%	703.51%

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**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS-LAST TEN YEARS—POLICE OFFICERS' RETIREMENT SYSTEM FISCAL YEARS CONTINUED FOR 2014-2016**

Category	2016	2015	2014
Total Pension Liability:			
Service Cost	\$652,093	\$634,011	\$673,853
Interest	2,996,634	2,909,094	2,826,257
Changes in Excess State Money	0	0	0
Share Plan Allocation	0	0	0
Changes of benefit terms	0	-295,206	0
Differences between Expected and Actual Experience	266,414	-7,809	0
Changes of assumptions	1,632,506	444,806	0
Contributions - Buy Back	-2,562,970	0	0
Benefit Payments, including Refunds of Employee Contributions	0	0	-2,071,931
Net Change in Total Pension Liability	2,984,677	1,606,627	1,428,179
Total Pension Liability - Beginning	40,598,180	38,991,553	37,563,374
Total Pension Liability-Ending (A)	\$43,582,857	\$40,598,180	\$38,991,553
Plan Fiduciary Net Position:			
Contributions - Employer	\$1,857,520	\$1,562,285	\$1,536,551
Contributions - State	188,055	165,332	154,522
Contributions - Employee	303,850	303,704	303,725
Contributions - Buy Back	0	0	0
Net Investment Income	1,382,196	87,712	2,236,955
Benefit Payments, including Refunds of Employee Contributions	-2,562,970	-2,078,269	-2,071,931
Administrative Expense	-37,851	-32,080	-18,966
Net Change in Plan Fiduciary Net Position	1,130,800	8,684	2,140,856
Plan Fiduciary Net Position-Beginning	21,021,213	21,012,529	18,871,673
Plan Fiduciary Net Position-Ending (B)	22,152,013	21,021,213	21,012,529
Net Pension Liability-Ending (A)-(B)	\$21,430,844	\$19,576,967	\$17,979,024

City of Temple Terrace, Florida  
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**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS-LAST TEN YEARS—POLICE OFFICERS' RETIREMENT SYSTEM FISCAL YEARS CONTINUED FOR 2014-2016 (Continued)**

Category	2016	2015	2014
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	50.83%	51.78%	53.89%
Covered Employee Payroll**	\$2,712,946	\$3,126,443	\$2,889,864
Net Pension Liability as a Percentage of covered payroll	789.95%	626.17%	622.14%

\* Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

<sup>1</sup> The Covered Payroll numbers shown are in compliance with GASB 82, except for the 09/30/2015 measurement period which includes DROP payroll.

Notes to Schedule:

*Changes of benefit terms:*

For measurement date 09/30/2021, the maximum DROP participation period was originally extended with Ordinance 1471 from 60 months to 96 months, but only for those who elect the extension prior to September 17, 2022. The extension is now made available indefinitely and will not be repealed on September 17, 2022.

*Changes of assumptions:*

For measurement date 09/30/2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in the July 1, 2019 actuarial valuation for special risk lives, with appropriate risk and collar adjustments made based on plan demographics. Additionally, the termination rates were reduced by 0.6% for members with 1 to 10 years of service, and by 0.5% for members with 11 or more years of service, in conjunction with the November 21, 2016 experience study. This valuation now represents the ultimate rates proposed in the Experience Study.

City of Temple Terrace, Florida  
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**SCHEDULE OF CONTRIBUTIONS—LAST TEN FISCAL YEARS—POLICE OFFICERS’  
RETIREMENT SYSTEM FOR FISCAL YEARS 2017-2021**

Reporting Period Ending	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017
Actuarially Determined Contribution	2,592,207	\$2,629,410	\$2,582,962	\$2,413,755	\$2,244,502
Contributions in Relation to the					
Actuarially Determined Contribution	2,719,640	2,156,384	3,055,988	2,396,776	2,261,481
Contribution Deficiency –Excess	-127,433	473,026	-473,026	16,979	-16,979
Covered Employee Payroll **	3,534,856	\$3,225,403	\$2,733,563	\$2,592,071	\$2,883,598
Contributions as a Percentage of					
Covered Employee Payroll <sup>1</sup>	76.94%	66.86%	111.80%	92.47%	78.43%

**SCHEDULE OF CONTRIBUTIONS—LAST TEN FISCAL YEARS—POLICE OFFICERS’  
RETIREMENT SYSTEM FOR FISCAL YEARS 2014-2016**

Reporting Period Ending	9/30/2016	9/30/2015	9/30/2014
Actuarially Determined Contribution	\$2,045,575	\$1,727,617	\$1,691,072
Contributions in Relation to the			
Actuarially Determined Contribution	2,045,575	1,727,617	1,691,072
Contribution Deficiency –Excess	0	0	0
Covered Employee Payroll **	\$2,712,946	\$3,126,443	\$2,889,864
Contributions as a Percentage of			
Covered Employee Payroll <sup>1</sup>	75.40%	55.26%	58.52%

Notes to Schedule:

Valuation Date: 10/01/2019

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates can be found in the October 1, 2019 Actuarial Valuation for the City of Temple Terrace Police Officers' Retirement System prepared by Foster & Foster Actuaries and Consultants.

City of Temple Terrace, Florida  
Fiscal Year Ending September 30, 2021  
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***SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS-LAST TEN YEARS—FIREFIGHTERS' RETIREMENT SYSTEM FOR FISCAL YEARS 2017-2021***

Category	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017
Total Pension Liability:					
Service Cost	\$1,095,292	\$1,144,202	\$1,107,294	\$1,032,866	\$929,615
Interest	3,118,702	2,904,236	2,720,390	2,462,363	2,342,818
Changes in Excess State Money	0	0	0	0	0
Share Plan Allocation	8,332	3,809	686	0	0
Changes of benefit terms	0	0	-17,202	0	0
Differences between Expected and Actual Experience	49,281	-363,666	81,020	1,408,684	-261,617
Changes of assumptions	186,359	761,225	0	0	0
Contributions - Buy Back	36,783	18,487	16,383	25,724	0
Benefit Payments, including Refunds of Employee Contributions	-1,587,807	-1,531,851	-1,490,948	-1,602,076	-1,447,974
Net Change in Total Pension Liability	2,906,942	2,936,442	2,417,623	3,327,561	1,562,842
Total Pension Liability - Beginning	41,281,307	38,344,865	35,927,242	32,599,681	31,036,839
Total Pension Liability - Ending (A)	\$44,188,249	\$44,188,249	\$38,344,865	\$35,927,242	\$32,599,681
Plan Fiduciary Net Position:					
Contributions - Employer	\$1,639,639	\$1,429,968	\$1,752,112	\$1,450,076	\$1,316,570
Contributions - State	172,877	163,831	157,585	155,354	153,625
Contributions - Employee	375,858	373,276	375,067	350,864	327,645
Contributions - Buy Back	36,783	18,487	16,383	25,724	0
Net Investment Income	6,700,446	2,027,593	969,827	2,600,576	2,683,463
Benefit Payments, including Refunds of Employee Contributions	-1,587,807	-1,531,851	-1,490,948	-1,602,076	-1,447,974
Administrative Expense	-76,919	-58,696	-49,498	-54,011	-65,679
Net Change in Plan Fiduciary Net Position	7,260,877	2,422,608	1,730,528	2,926,507	2,967,650
Plan Fiduciary Net Position - Beginning	30,940,620	28,518,012	26,787,484	23,860,977	20,893,327
Plan Fiduciary Net Position - Ending (B)	38,201,497	38,201,497	28,518,012	26,787,484	23,860,977
Net Pension Liability - Ending (A)-(B)	\$5,986,752	\$5,986,752	\$9,826,853	\$9,139,758	\$8,738,704
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	86.45%	86.45%	74.37%	74.56%	73.19%
Covered Payroll**	\$3,576,190	\$3,576,190	\$3,568,671	\$3,338,386	\$3,117,461
Net Pension Liability as a percentage of Covered Payroll	167.41%	167.41%	275.36%	273.78%	280.31%



City of Temple Terrace, Florida  
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**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS-LAST TEN YEARS—FIREFIGHTERS' RETIREMENT SYSTEM FOR FISCAL YEARS 2014-2016**

Category	9/30/2016	9/30/2015	9/30/2014
Total Pension Liability:			
Service Cost	\$923,351	\$848,258	\$834,970
Interest	2,179,370	2,106,949	2,001,009
Changes in Excess State Money	-18,213	0	0
Share Plan Allocation	15,028	0	0
Changes of benefit terms	0	0	0
Differences between Expected and Actual Experience	38,129	-208,861	0
Changes of assumptions	627,713	330,207	0
Contributions - Buy Back	3,143	3,884	0
Benefit Payments, including Refunds of Employee Contributions	-1,769,625	-1,870,919	-1,039,727
Net Change in Total Pension Liability	1,998,896	1,209,518	1,796,252
Total Pension Liability - Beginning	29,037,943	27,828,425	26,032,173
Total Pension Liability - Ending (A)	\$31,036,839	\$29,037,943	\$27,828,425
Plan Fiduciary Net Position:			
Contributions - Employer	\$1,167,720	\$1,064,455	\$1,064,867
Contributions - State	168,057	160,407	162,928
Contributions - Employee	303,975	297,030	292,410
Contributions - Buy Back	3,143	3,884	0
Net Investment Income	1,359,948	232,365	1,915,275
Benefit Payments, including Refunds of Employee Contributions	-1,769,625	-1,870,919	-1,039,727
Administrative Expense	-43,311	-49,011	-48,151
Net Change in Plan Fiduciary Net Position	1,189,907	-161,789	2,347,602
Plan Fiduciary Net Position - Beginning	19,703,420	19,865,209	17,517,607
Plan Fiduciary Net Position - Ending (B)	20,893,327	19,703,420	19,865,209
Net Pension Liability - Ending (A)-(B)	\$10,143,512	\$9,334,523	\$7,963,216

City of Temple Terrace, Florida  
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*SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS-LAST TEN YEARS—FIREFIGHTERS' RETIREMENT SYSTEM FOR FISCAL YEARS 2014-2016 Continued)*

Category	9/30/2016	9/30/2015	9/30/2014
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	67.32%	67.85%	71.38%
Covered Payroll**	\$2,892,247	\$3,294,335	\$2,688,405
Net Pension Liability as a percentage of Covered Payroll	350.71%	283.35%	296.21%

\* Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

Notes to Schedule:

For measurement date 09/30/2021, as a result of the experience study dated May 12, 2021, the following changes were made:

1. The investment return assumption was reduced from 7.50% to 7.40% per year, net of investment related expenses.
2. Amended the assumption regarding expected individual salary increases from a flat 6.5% per year to 8.5% in the first year of employment and 5.5% per year for those with one or more years of Credited Service.
3. Amended the assumption regarding Normal Retirement to be that in the first year a Member becomes eligible for Normal Retirement there will be a 50% probability of Retirement, and then a 100% probability one year after first eligibility.
4. Amended the expected withdrawal rates to increase the assumed rates for less than two years of service and reduce the assumed rates for those with more than 2 years of service.

For measurement date 09/30/2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in the July 1, 2019 actuarial valuation for special risk lives, with appropriate risk and collar adjustments made based on plan demographics.

City of Temple Terrace, Florida  
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**SCHEDULE OF CONTRIBUTIONS—LAST TEN FISCAL YEARS—FIREFIGHTERS’  
RETIREMENT SYSTEM FOR FISCAL YEARS 2017-2021**

Category	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017
Actuarially Determined Contribution	1,799,661	\$1,776,761	\$1,722,240	\$1,605,430	\$1,470,195
Contributions in Relation to the Actuarially Determined Contribution	1,804,184	1,589,990	1,909,011	1,605,430	1,470,195
Contribution Deficiency-Excess	-\$4523	-\$186,771	-\$186,771	\$0	\$0
Covered Payroll**	\$3,576,190	\$3,551,628	\$3,568,671	\$3,338,386	\$3,117,461
Contributions as a Percentage of Covered Payroll	50.45%	44.77%	53.49%	48.09%	47.16%

**SCHEDULE OF CONTRIBUTIONS—LAST TEN FISCAL YEARS—FIREFIGHTERS’  
RETIREMENT SYSTEM CONTINUED FOR FISCAL YEARS 2014-2016**

Category	9/30/2016	9/30/2015	9/30/2014
Actuarially Determined Contribution	\$1,329,855	\$1,224,862	\$1,227,794
Contributions in Relation to the Actuarially Determined Contribution	1,329,855	1,224,862	1,227,794
Contribution Deficiency-Excess	\$0	\$0	\$0
Covered Payroll**	\$2,892,247	\$3,294,335	\$2,688,405
Contributions as a Percentage of Covered Payroll	45.98%	37.18%	45.67%

\* Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

\*\* For the year ending 9/30/15, the Covered Employee Payroll figure included payroll for DROP members. Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Valuation Date: 10/01/2019

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates can be found in the October 1, 2019 Actuarial Valuation for the City of Temple Firefighters' Retirement System prepared by Foster & Foster Actuaries and Consultants.

City of Temple Terrace, Florida  
Fiscal Year Ending September 30, 2021  
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**SCHEDULE OF EMPLOYER CONTRIBUTIONS POLICE OFFICERS' AND FIREFIGHTERS' RETIREMENT SYSTEMS**

Fiscal Year Ended 9/30	Police Officers' Retirement System	Firefighters' Retirement System
2021	21.77%	21.59%
2020	7.78%	7.07%
2019	5.01%	3.59%
2018	9.80%	10.89%
2017	12.99%	12.86%
2016	6.72%	6.94%
2015	0.42%	1.18%
2014	11.93%	10.82%

City of Temple Terrace, Florida  
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**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS—LAST FIVE FISCAL YEARS**

Total OPEB Liability	Fiscal Year 2021	Fiscal Year 2020	Fiscal Year 2019	Fiscal Year 2018	Fiscal Year 2017
Service Cost	\$192,551	227,041	\$169,846	\$217,455	\$210,731
Interest	158,970	241,556	259,005	251,933	277,270
Difference between expected and actual experience	226,896	0	-194,844	0	-769,706
Change of Assumptions and Other Inputs	-123,862	786,259	-23,276	-39,761	603,182
Benefit payments	-549,182	-595,912	-571,749	-683,658	-621,863
Other Changes *	0	-1,189	4,965	236,821	-380,423
Net change in total OPEB liability	-94,627	657,755	-356,053	-17,210	-680,809
Total OPEB liability, beginning	7,703,086	7,045,331	7,401,384	7,418,594	8,099,403
Total OPEB liability, ending	\$7,608,459	7,703,086	\$7,045,331	\$7,401,384	\$7,418,594
Covered employee payroll	\$14,155,863	12,715,145	\$12,715,145	\$11,542,072	\$11,542,072
Total OPEB liability as a percentage of covered employee payroll	\$53.75%	60.58	55.41%	64.13%	64.27%

\* Includes new census and iteration amongst changes.

Notes to Schedule:

1 Plan Assets: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits

Other items:

This information is required for ten years. However, only five years of information is available.

Discount rate decreased from 3.58% in 2019 to 2.43% in 2021. The discount rate is based on the S&P Municipal Bond 20 Year High-Rate Index as of September 30, 2021.

City of Temple Terrace, Florida  
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## OTHER SUPPLEMENTARY INFORMATION

Combining Financial Statements for All Nonmajor Governmental Funds and Individual Budgetary Comparison Schedules (GAAP BASIS) for the major Debt Service Fund and All Budgeted Nonmajor Governmental Funds

### Combining Financial Statements

- Balance Sheet—Non-Major Governmental Funds
- Revenues and Expenditures—Non-Major Governmental Combining Statement

### Major Governmental Fund:

- Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual—Debt Service Fund

### Non-Major Governmental Funds:

- Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual—Community Investment Tax Special Revenue Fund
- Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual—Tax Increment Financing Special Revenue Fund

City of Temple Terrace, Florida  
September 30, 2021  
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**COMBINING FINANCIAL STATEMENTS:**

**BALANCE SHEET—NON-MAJOR GOVERNMENTAL COMBINING STATEMENT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

Category	Community Investment Tax	Tax Increment Financing	Insurance Premium Tax Fund	Total Non-Major Governmental Fund
ASSETS				
Equity in Pooled Cash and Investments	\$1,185,524	\$0	\$0	\$1,185,524
Interest	2,123	0	0	2,123
<b>TOTAL ASSETS</b>	<b>1,187,647</b>	<b>0</b>	<b>0</b>	<b>1,187,647</b>
FUND BALANCES				
Restricted	1,187,647	0	0	1,187,647
<b>TOTAL FUND BALANCES</b>	<b>\$1,187,647</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,187,647</b>



City of Temple Terrace, Florida  
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**REVENUES AND EXPENDITURES-DEBT SERVICE AND NON-MAJOR GOVERNMENTAL  
COMBINING STATEMENT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021**

Category	Community Investment Tax Fund	Tax Increment Financing Fund	Insurance Premium Tax Fund	Total Funds
REVENUES				
Taxes	\$1,524,249	\$0	\$0	\$1,524,249
Intergovernmental	0	231,914	516,008	747,922
Investment Earnings (Loss)	-34	0	0	-34
TOTAL REVENUES	1,524,215	231,914	516,008	2,272,137
EXPENDITURES				
Public Safety				
Police	0	0	343,131	343,131
Fire	0	0	172,877	172,877
TOTAL PUBLIC SAFETY	0	0	516,008	516,008
Capital Outlay	1,369,806	0	0	1,369,806
TOTAL EXPENDITURES	1,369,806	0	516,008	1,885,814
Excess/Deficiency of Revenues Over/Under Expenditures	154,409	231,914	0	386,323
OTHER FINANCING SOURCES (USES)				
Transfers In	0	260,758	0	260,758
Transfers Out	0	-492,672	0	-492,672
TOTAL OTHER FINANCING SOURCES (USES)	0	-231,914	0	-231,914
Net Change in Fund Balances	154,409	0	0	154,409
Fund Balances (Deficit), Beginning	1,033,239	0	0	1,033,239
Fund Balances, Ending	\$1,187,647	\$0	\$0	\$1,187,647

City of Temple Terrace, Florida  
September 30, 2021  
Statistical Section

**MAJOR GOVERNMENTAL FUND:**

**DEBT SERVICES FUND**

The Debt Services Fund ended the year with a fund balance of \$0, since expenditures and other uses are directed toward principal, interest, and other issuance costs. Transfers into this fund come from the General and Tax Increment Financing Fund Revenues

- Transfers excluding proceeds and refunding decreased \$394,042, 25.3%, compared to Fiscal Year 2020. The decrease was caused by the full payment of a refunding revenue note last year along with a decrease of interest rate through this year's refunding of the long term \$12,791,000 revenue note.
- The fund balance increased \$154,408 (or 14.9%) over the previous fiscal year.

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL FOR FISCAL YEAR ENDED SEPTEMBER 30, 2021--DEBT  
SERVICES FUND**

Category	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget- Positive/(Negative)
REVENUES				
Investment Earnings	\$0	\$0	\$0	\$0
Debt Issue	0	0	0	0
Other	0	0	0	0
TOTAL REVENUES	0	0	0	0
EXPENDITURES				
DEBT SERVICE				
Principal	669,893	669,893	673,314	-3,421
Interest	521,982	498,392	468,600	29,792
Other Debt Service Costs	0	23,590	23,590	0
TOTAL DEBT SERVICE	1,191,875	1,191,875	1,165,504	26,371
TOTAL EXPENDITURES	1,191,875	1,191,875	1,165,504	26,371
EXCESS -DEFICIENCY OF REVENUES OVER -UNDER EXPENDITURE	-1,191,875	-1,191,875	-1,165,504	26,371
OTHER FINANCING SOURCES (USES)				
Transfers In	1,191,875	1,191,875	1,165,504	-26,371
Proceeds from Issuance of Debt	0	12,791,000	12,791,000	0
Principal Paid: Current Refunding	0	-12,791,000	-12,791,000	0
TOTAL OTHER FINANCING SOURCES - USES	1,191,875	1,191,875	1,165,504	-26,371
Net Change in Fund Balances	0	0	0	0
Beginning Fund -Deficit Balance	0	0	0	0
Ending Fund Balance	\$0	\$0	\$0	\$0

## **NON-MAJOR GOVERNMENTAL FUNDS**

### **COMMUNITY INVESTMENT TAX (CIT)**

The CIT Fund ended the year with a fund balance of \$1,187,647, an increase of \$154,409 all of which is restricted for projects as outlined in the Five-Year Capital Improvement Plan.

- Revenues from the current Fiscal Year were \$1,524,215
- Revenues increased \$221,894, 17.0%, compared to Fiscal Year 2020. Revenues include \$1,524,249 in one-cent local option sales tax revenue. One-cent sales tax increased \$221,030, 17.0%, from Fiscal Year 2020
- Total expenditures increased, \$666,664, 94.8%, compared to Fiscal Year 2020

The fund balance increased \$154,408 (or 14.9%) over the previous fiscal year.

### **TAX INCREMENT FINANCING (TIF) FUND**

The TIF Fund does not have a fund balance as all expenses and revenue should be 100% spent based on actual revenue collected. Total revenue collected was \$231,914. A transfer from the City of \$260,758 was used for debt service payments on the property purchased in the southeast quadrant and for services associated with operations in the Community Redevelopment Agency (CRA) district. As part of the City's efforts to improve quality of life and strengthen the economic environment, the City has established a community redevelopment agency that includes 20 acres of City-owned land. The long-term vision is to create a vibrant downtown.

### **INSURANCE PREMIUM TAX FUND**

The Insurance Premium Tax Fund is used as a pass-through and for revenue collected by the state for the City's fire and pension plans and thus, has no budget.

City of Temple Terrace, Florida  
September 30, 2021  
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**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021—  
COMMUNITY INVESTMENT TAX SPECIAL REVENUE FUND**

Category	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Taxes	\$1,130,000	\$1,130,000	\$1,524,249	\$394,249
Other	1,000	357,334	0	-357,334
Investment Earnings	0	1,000	-34	-1,034
TOTAL REVENUES	1,131,000	1,488,334	1,524,215	35,881
EXPENDITURES				
Capital Outlay	912,321	1,488,334	1,369,806	118,528
TOTAL EXPENDITURES	912,321	1,488,334	1,369,806	118,528
Excess/Deficiency of Revenues Over/Under Expenditure	218,679	0	154,409	154,409
OTHER FINANCING SOURCES				
Reserve Contingency	218,679	0	0	0
TOTAL OTHER FINANCING SOURCES	218,679	0	0	0
Net Change in Fund Balance	0	0	154,409	-154,509
Beginning Fund Balance	1,033,239	1,033,239	1,033,239	0
Ending Fund Balance	\$1,033,239	\$1,033,239	\$1,187,647	\$-154,409

*The notes to the financial statements are an integral part of the financial statements.*

City of Temple Terrace, Florida  
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Statistical Section

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021—TAX  
INCREMENT FINANCING SPECIAL REVENUE FUND**

Category	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES				
Intergovernmental	\$232,152	\$232,152	\$231,914	-\$238
TOTAL REVENUES	232,152	232,152	231,914	-238
EXPENDITURES				
Economic Development	0	0	0	0
TOTAL EXPENDITURES	0	0	0	0
Excess/Deficiency of Revenues Over/Under Expenditure	232,152	232,152	231,914	-238
OTHER FINANCING SOURCES				
Transfers In	260,758	260,758	260,758	0
Transfers Out	-492,910	-492,910	-492,672	238
TOTAL FINANCING SOURCES	-232,152	-232,152	-231,914	238
Net Change in Fund Balance	0	0	0	0
Beginning Fund Balance	0	0	0	0
Ending Fund Balance	\$0	\$0	\$0	\$0

## STATISTICAL SECTION—UNAUDITED

### FINANCIAL TRENDS

Net Position by Component

Changes in Net Position

Fund Balances, Governmental Funds

Changes in Fund Balances, Governmental Funds

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General Government Revenues by Sources

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Principal Employers in Hillsborough County

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Water Production Data

City of Temple Terrace, Florida  
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## FINANCIAL TRENDS

### NET POSITION BY COMPONENT YEARS 2012-2016

Category	2012	2013	2014	2015	2016
GOVERNMENT ACTIVITIES:					
Net Investment in Capital Assets	\$44,564,467	\$44,929,535	\$44,461,063	\$46,467,096	\$45,787,690
Restricted	7,154,188	7,566,336	7,748,873	6,129,784	3,293,605
Unrestricted	-23,405,315	-24,276,008	-23,954,426	-50,928,791	-46,842,232
TOTAL GOVERNMENTAL ACTIVITIES NET POSITIONS	28,313,340	28,219,863	28,255,509	1,668,089	2,239,063
BUSINESS-TYPE ACTIVITIES:					
Net Investment in Capital Assets	24,973,142	25,505,001	26,317,510	26,554,406	27,161,205
Restricted	3,920,116	3,526,876	2,730,208	3,088,958	4,581,463
Unrestricted	1,262,546	1,765,197	2,490,090	3,342,554	2,484,072
TOTAL BUSINESS-TYPE ACTIVITIES NET POSITION	30,155,804	30,797,074	31,537,808	32,985,918	34,226,740
PRIMARY GOVERNMENT:					
Net Investment in Capital Assets	69,537,609	70,434,536	70,778,573	73,021,501	72,948,895
Restricted	11,074,304	11,093,212	10,479,081	9,218,744	7,875,068
Unrestricted	-22,142,769	-22,510,811	-21,464,336	-47,586,237	-44,358,160
TOTAL PRIMARY GOVERNMENT NET POSITION	\$58,469,144	\$59,016,937	\$59,793,317	\$34,654,008	\$36,465,803

Note: Prior year fund balances may be adjusted for restatements.

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**NET POSITION BY COMPONENT (CONTINUED)**  
**YEARS 2017-2021**

Category	2017	2018	2019	2020	2021
GOVERNMENT ACTIVITIES:					
Net Investment in Capital Assets	\$44,751,620	\$44,460,729	\$47,653,238	\$49,209,109	\$50,712,410
Restricted	4,257,394	4,658,338	4,126,448	10,617,619	12,464,826
Unrestricted	-51,603,235	-50,868,928	-41,506,771	-42,950,491	-40,777,458
TOTAL GOVERNMENTAL ACTIVITIES NET POSITIONS	-2,594,221	-1,749,861	10,272,915	16,876,237	22,399,778
BUSINESS-TYPE ACTIVITIES:					
Net Investment in Capital Assets	27,755,329	27,409,412	28,295,964	28,937,979	30,550,876
Restricted	3,854,474	4,322,680	4,543,652	1,000,600	8,179,307
Unrestricted	3,749,575	5,858,072	6,168,086	11,471,663	4,021,983
TOTAL BUSINESS-TYPE ACTIVITIES NET POSITION	35,359,378	37,590,164	39,007,702	41,410,242	42,752,166
PRIMARY GOVERNMENT:					
Net Investment in Capital Assets	72,506,949	71,870,141	75,949,202	78,147,088	81,263,286
Restricted	8,111,868	8,981,018	8,670,100	11,618,219	20,644,133
Unrestricted	-47,853,660	-45,010,856	-35,338,685	-31,478,828	-36,755,475
TOTAL PRIMARY GOVERNMENT NET POSITION	\$32,765,157	\$35,840,303	\$49,280,617	\$58,286,479	\$65,151,944



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**CHANGES IN NET POSITION**  
**YEARS 2012-2016**

Category	2012	2013	2014	2015	2016
GOVERNMENTAL ACTIVITIES EXPENSES:					
General government	\$3,900,099	\$3,876,690	\$3,847,264	\$4,889,652	\$4,084,662
Public safety	13,343,136	13,454,784	13,880,527	13,790,072	13,994,461
Public works	2,338,570	2,167,279	2,193,891	1,414,185	2,578,207
Economic environment	1,000,416	21,692	522	94,120	144,613
Culture and recreation	3,973,313	3,882,710	3,979,142	4,029,260	3,961,717
Interest on long-term debt	837,962	868,701	415,854	487,670	719,237
TOTAL GOVERNMENTAL ACTIVITIES	25,393,496	24,271,856	24,317,200	24,704,960	25,482,897
BUSINESS-TYPE ACTIVITIES EXPENSES					
Water/sewer	10,305,399	9,802,084	9,641,139	9,950,108	10,207,950
Sanitation	3,093,535	2,965,440	3,109,749	3,091,486	3,470,280
TOTAL BUSINESS-TYPE ACTIVITIES	13,398,934	12,767,524	12,750,888	13,041,594	13,678,230
TOTAL PRIMARY GOVERNMENT EXPENSES	38,792,430	37,039,380	37,068,088	37,746,554	39,161,127
GOVERNMENTAL ACTIVITIES PROGRAM REVENUES					
Charges for services:					
General government	4,635,442	4,375,457	4,322,450	4,704,230	4,585,227
Public safety	1,502,785	1,456,785	1,211,799	2,630,890	739,889
Public works	86,760	90,571	86,101	834,978	93,309
Economic environment	53,169	76,104	0	69,461	0
Culture and recreation	1,021,213	982,859	931,954	1,128,753	898,252
Operating grants and contributions	890,686	302,479	277,807	0	508,094
Capital grants and contributions	1,386,176	213,737	469,111	0	104,862
TOTAL GOV.T ACTIVITIES	9,576,231	7,497,992	7,299,222	9,368,312	6,929,633
BUSINESS-TYPE ACTIVITIES PROGRAM REVENUES					
Charges for services:					
Water/sewer	10,111,117	10,250,778	10,322,232	10,277,824	11,452,554
Sanitation	3,017,634	3,020,379	3,086,706	3,111,798	3,591,451
Capital grants and contributions	98,091	138,580	31,432	1,071,571	270,928
TOTAL BUSINESS-TYPE ACTIVITIES	13,226,842	13,409,737	13,440,370	14,461,193	15,314,933
TOTAL PRIMARY GOV.T PROGRAM REVENUES	22,803,073	20,907,729	20,739,592	23,829,505	22,244,566

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Category	2012	2013	2014	2015	2016
GOVERNMENTAL ACTIVITIES GENERAL REVENUES AND OTHER CHANGES IN NET POSITION					
Taxes	16,046,405	15,907,757	16,567,885	16,844,869	18,344,753
Unrestricted grants and contributions	83,529	37,758	54,396	47,475	52,311
Unrestricted investment earnings	171,636	36,206	77,247	114,324	57,605
Miscellaneous	592,599	687,139	354,096	517,159	244,837
Special items	67,902	11,527	0	0	0
Transfers	0	0	0	59,845	424,732
Gain on Sale	0	0	0	0	0
TOTAL GOVERNMENTAL ACTIVITIES	16,962,071	16,680,387	17,053,624	17,583,672	19,124,238
BUSINESS-TYPE ACTIVITIES GENERAL REVENUES AND OTHER CHANGES IN NET POSITION					
Investment earnings	103,873	-1,112	49,307	48,827	28,851
Capital Contributions	0	0	0	0	0
Special items	0	169	1,939	320,734	0
Gain on Sale	0	0	0	0	0
Transfers	0	0	0	-59,845	-424,732
TOTAL BUSINESS-TYPE ACTIVITIES	103,873	-943	51,246	309,716	-395,881
TOTAL PRIMARY GOVERNMENT GENERAL REVENUES	17,065,944	16,679,444	17,104,870	17,893,388	18,728,357
Change in Net Position					
Governmental activities	1,144,806	-93,477	35,646	2,247,024	570,974
Business-type activities	-68,219	641,270	740,728	1,729,315	1,240,822
TOTAL PRIMARY GOVERNMENT NET EXPENSE	\$1,076,587	\$547,793	\$776,374	\$3,976,340	\$1,811,797

City of Temple Terrace, Florida  
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**CHANGES IN NET POSITION (CONTINUED)**  
**YEARS 2017-2021**

Category	2017	2018	2019	2020	2021
GOVERNMENTAL ACTIVITIES EXPENSES:					
General government	\$3,934,517	\$3,502,838	\$4,592,368	\$4,963,781	\$4,598,168
Public safety	15,865,516	16,139,381	16,258,631	16,182,158	18,250,918
Public works	2,462,894	2,230,417	3,549,952	3,600,834	3,821,354
Economic environment	104,227	24,578	124,898	136,528	141,044
Culture and recreation	3,837,790	4,904,099	3,751,207	3,814,412	3,998,113
Interest on long-term debt	685,104	913,958	945,751	626,933	492,190
TOTAL GOVERNMENTAL ACTIVITIES	26,890,048	27,715,271	29,922,807	29,324,646	31,301,787
BUSINESS-TYPE ACTIVITIES EXPENSES					
Water/sewer	10,075,846	10,518,652	11,777,469	11,653,998	12,151,775
Sanitation	3,577,213	3,436,279	3,669,630	3,768,232	4,160,646
TOTAL BUSINESS-TYPE ACTIVITIES	13,653,059	13,954,931	15,447,099	15,422,230	16,312,421
Total primary government expenses	40,543,107	41,670,202	45,369,906	44,746,876	47,614,208
GOVERNMENTAL ACTIVITIES PROGRAM REVENUES					
Charges for services:					
General government	4,408,774	4,300,664	5,498,932	5,939,285	8,435,936
Public safety	1,147,181	1,765,176	1,548,494	1,463,839	1,447,254
Public works	105,122	100,344	101,742	101,022	96,418
Economic environment	0	0	0	0	91,767
Culture and recreation	1,086,548	1,065,043	1,097,026	635,617	823,321
Operating grants and contributions	440,904	85,884	407,108	1,386,621	448,500
Capital grants and contributions	122,327	195,842	600,138	1,935,574	1,216,812
Total gov.t activities	7,310,856	7,512,953	9,253,440	11,461,958	12,560,008
BUSINESS-TYPE ACTIVITIES PROGRAM REVENUES					
Charges for services:					
Water/sewer	12,022,271	12,295,439	12,697,226	13,183,625	13,575,256
Sanitation	3,517,384	3,655,813	3,660,413	3,677,210	4,006,294
Capital grants and contributions	47,975	125,190	320,089	1,000,600	175,719
TOTAL BUSINESS-TYPE ACTIVITIES	15,587,630	16,076,442	16,677,728	17,861,435	17,757,269
TOTAL PRIMARY GOV.T PROGRAM REVENUES					
	22,898,486	23,589,395	25,931,168	\$29,323,393	\$30,317,277

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Category	2017	2018	2019	2020	2021
Governmental activities General Revenues and Other Changes in Net Position					
Taxes	19,587,652	20,495,681	22,817,355	23,112,488	23,168,600
Unrestricted grants and contributions	69,367	22,802	38,679	409,499	537,469
Unrestricted investment earnings	85,422	210,031	389,277	199,235	93,422
Miscellaneous	180,928	318,164	1,359,141	513,592	283,617
Transfers	0	0	0	121,568	114,193
Gain on Sale	0	0	8,087,690	109,628	68,019
TOTAL GOVERNMENTAL ACTIVITIES	19,923,369	21,046,678	32,692,142	24,466,010	24,265,320
BUSINESS-TYPE ACTIVITIES GENERAL REVENUES AND OTHER CHANGES IN NET POSITION					
Investment earnings	50,999	109,275	186,908	79,524	6,845
Capital Contributions	0	0	0	10,263	0
Special items	0	0	0	0	0
Gain on Sale	0	0	0	5,379	4,424
Transfers	0	0	0	-121,568	-114,193
TOTAL BUSINESS-TYPE ACTIVITIES	50,999	109,275	186,908	-36,665	-102,924
TOTAL PRIMARY GOVERNMENT GENERAL REVENUES	19,974,368	21,155,953	32,879,050	24,429,345	24,162,396
Change in Net Position					
Governmental activities	344,177	844,360	12,022,776	6,603,322	5,523,541
Business-type activities	1,985,570	2,230,786	1,417,538	2,402,540	1,341,924
TOTAL PRIMARY GOVERNMENT NET EXPENSE	\$2,329,748	\$3,075,146	\$13,075,146	\$9,005,862	\$6,865,486

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**FUND BALANCES, GOVERNMENTAL FUNDS**  
**YEARS 2012-2016**

Beginning in Fiscal Year 2011, due to implementation of GASB Statement No. 54, fund balance is now reported as follows:

Category	2012	2013	2014	2015	2016
GENERAL FUND					
Non-spendable	\$25,584	\$22,325	\$21,958	\$21,958	\$2,735,860
Restricted	131,774	\$174,300	217,513	276,403	325,705
Committed	471,349	\$116,591	116,591	116,591	116,591
Assigned	249,984	1,706,440	1,155,010	1,426,959	94,653
Unassigned	3,259,530	2,551,211	2,861,765	3,917,317	6,157,984
TOTAL GENERAL FUND	4,138,221	4,570,867	4,372,838	5,759,228	9,430,793
ALL OTHER GOVERNMENTAL FUNDS					
Restricted, reported in Special Revenue Funds:	0	0	0	0	0
Special Revenue Funds	3,610,417	4,023,569	4,232,684	5,806,751	2,967,900
Special Revenue Funds Assigned					
Debt Service Fund	2,641,625	2,559,576	2,794,452	46,631	0
Capital Projects Fund	0	0	0	0	0
Unrestricted, reported in Debt Service Fund	0	0	0	0	-288,533
TOTAL ALL OTHER GOVERNMENTAL FUNDS	6,252,042	6,583,145	7,027,136	5,853,382	2,679,367
TOTAL FUND BALANCE ALL GOVERNMENTAL FUNDS	\$10,390,263	\$11,154,012	\$11,399,974	\$11,612,610	\$12,110,160

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**FUND BALANCES, GOVERNMENTAL FUNDS (CONTINUED)**  
**YEARS 2017-2021**

Category	2017	2018	2019	2020	2021
GENERAL FUND					
Non-spendable	\$2,703,833	\$2,183,112	\$2,116,815	\$2,025,273	\$1,073,025
Restricted	371,977	404,490	812,834	1,386,911	1,426,005
Committed	116,591	0	0	0	0
Assigned	94,653	1,361,843	1,096,969	214,400	0
Unassigned	6,332,169	6,314,505	5,485,173	7,515,095	10,148,319
TOTAL GENERAL FUND	9,619,223	10,263,950	9,511,791	11,141,679	12,647,349
ALL OTHER GOVERNMENTAL FUNDS					0
Restricted, reported in Special Revenue Funds:	0	0	0	0	0
Special Revenue Funds	3,921,943	4,253,848	3,313,614	9,230,708	11,038,821
Special Revenue Funds Assigned			1,825,693	0	0
Debt Service Fund	0	0	0	0	0
Capital Projects Fund	0	0	0	0	0
Unrestricted, reported in Debt Service Fund	-288,533	0	0	0	0
TOTAL ALL OTHER GOVERNMENTAL FUNDS	3,633,410	4,253,848	5,139,307	9,230,708	11,038,821
TOTAL FUND BALANCE ALL GOVERNMENTAL FUNDS	\$13,252,633	\$14,517,798	\$14,651,098	\$20,372,387	\$23,686,170

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**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**YEARS 2012-2016**

Category	2012	2013	2014	2015	2016
REVENUES					
Taxes	\$13,021,553	\$12,805,206	\$13,262,249	\$13,675,122	\$14,593,675
Licenses and permits	2,061,898	2,064,671	2,017,310	2,351,720	2,360,318
Franchise Fees	0	0	0	0	0
Intergovernmental	4,796,594	3,686,168	4,011,413	4,941,011	4,360,329
Charges for services	4,237,744	4,032,528	3,963,372	4,416,457	3,653,272
Fines and forfeitures	788,489	685,288	449,747	745,001	190,095
Contributions and donations	0	0	0	0	0
Other	1,403,750	800,952	530,035	1,612,163	0
TOTAL REVENUES	26,310,028	24,074,813	24,234,126	27,741,474	471,450
EXPENDITURES					
General government	4,690,547	3,870,788	3,743,156	4,079,016	4,023,549
Public safety	12,397,480	12,606,806	12,979,074	12,808,684	13,330,262
Transportation & Public Works	1,534,495	1,359,681	1,378,734	1,341,907	1,336,109
Culture & Recreation	3,516,949	3,439,561	3,515,786	3,572,694	3,441,957
Capital outlay	3,445,880	2,153,617	1,700,019	3,990,018	4,147,878
Debt service					
Principal	1,397,675	415,431	407,182	144,657	1,322,541
Interest	826,868	786,588	414,969	407,071	692,006
Debt issuance	0	71,019	885	80,599	27,231
TOTAL EXPENDITURES	27,809,894	24,703,491	24,139,805	26,424,646	28,321,533
Excess (deficiency) of revenues over expenditures	-1,499,866	-628,678	94,321	1,316,828	-2,692,394
OTHER FINANCING SOURCES (USES)					
Debt Proceeds	1,000,192	-24,207,806	0	1,600,000	24,410,000
Proceeds of Refunding Debt	0	24,335,000	0	0	-24,335,000
Transfers in	1,798,761	1,943,343	826,329	504,453	2,882,275
Transfers out	-1,798,761	-875,718	-826,329	-444,608	-2,482,275
Payment to Escrow Agent	0	0	0	0	0
Sale of capital assets	69,047	17,608	29,816	63,541	9,191
TOTAL OTHER FINANCING SOURCES (USES)	1,069,239	1,212,427	29,816	1,723,386	484,191
Net Change in Fund Balances	-\$430,627	\$583,749	\$124,137	\$3,040,214	-\$2,208,203
Debt service as a percentage of noncapital expenditures	10.0%	5.6%	3.8%	2.5%	9.1%

City of Temple Terrace, Florida  
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**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS (CONTINUED)**  
**YEARS 2017-2021**

Category	2017	2018	2019	2020	2021
REVENUES					
Taxes	\$15,852,483	\$16,604,502	\$17,169,109	\$17,596,720	\$18,829,595
Licenses and permits	2,185,374	2,481,931	2,491,984	1,375,473	597,990
Franchise Fees	0	0	0	1,817,150	2,042,049
Intergovernmental	4,529,581	4,416,439	6,495,309	8,021,111	9,008,048
Charges for services	4,109,960	4,258,697	4,466,720	4,111,565	4,463,706
Fines and forfeitures	157,134	220,566	478,183	60,344	83,631
Investment Earnings (Loss)	0	0	0	199,366	93,423
Contributions and donations	0	0	0	1,553,241	756,609
Other	325,713	508,292	2,756,582	961,939	768,066
TOTAL REVENUES	27,160,245	28,490,427	33,857,888	35,696,909	36,643,117
EXPENDITURES					
General government	4,013,152	4,336,604	4,575,473	4,822,656	4,420,020
Public safety	14,700,131	14,817,011	16,675,447	15,297,484	17,065,356
Transportation & Public Works	1,201,944	1,444,507	2,626,343	2,621,015	2,774,057
Culture & Recreation	3,507,684	3,616,480	3,369,453	3,167,988	3,313,300
Capital outlay	1,512,882	1,706,285	5,106,145	2,114,143	4,233,053
Debt service	470,855	24,104,621	8,513,667	1,168,439	
Principal	685,104	815,630	945,751	586,933	941,467
Interest	0	98,328	0	40,000	468,600
Debt issuance	26,091,752	50,939,466	41,812,280	29,818,659	23,590
TOTAL EXPENDITURES	1,068,493	-22,449,039	-7,954,392	5,721,289	33,239,443
Excess (deficiency) of revenues over expenditures	4,013,152	4,336,604	4,575,473	4,822,656	3,403,674
OTHER FINANCING SOURCES (USES)					
Debt Proceeds	0	23,645,000	0	13,235,000	0
Proceeds of Refunding Debt	0	0	0	-13,235,000	0
Transfers in	1,240,043	1,779,824	1,964,430	3,371,108	1,426,262
Transfers out	-1,240,043	-1,779,824	-1,964,430	-3,637,691	-1,584,171
Payment to Escrow Agent	0	0	0	0	0
Sale of capital assets	73,980	69,204	8,087,690	109,628	68,019
TOTAL OTHER FINANCING SOURCES (USES)	73,980	23,714,204	8,087,689	-156,955	-89,890
Net Change in Fund Balances	\$1,142,473	\$1,265,165	\$133,300	\$5,721,289	\$3,313,784
Debt service as a percentage of noncapital expenditures	4.9%	5.7%	25.8%	6.9%	3.5%



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## REVENUE CAPACITY

### GOVERNMENT-WIDE REVENUES

Fiscal Year	Charges for Services (A)	Operating Grants & Contributions (A)	Capital Grants & Contributions (A)	Taxes (B)	Grants & Contributions Not Restricted to Specific Programs (B)	Unrestricted Investment Earnings (B)	Misc. (B) *	Transfers (B)	Total
2012	\$20,428,120	\$890,686	\$1,484,267	\$16,046,405	\$83,529	\$275,509	\$592,590	0	39,801,106
2013	20,252,933	302,479	352,317	15,907,757	37,758	35,094	698,835	0	37,587,173
2014	19,961,242	277,807	500,543	16,567,885	54,396	126,554	356,035	0	37,844,462
2015	21,022,492	935,977	1,871,036	16,844,869	96,302	114,324	837,893	0	41,722,893
2016	21,360,682	508,094	375,790	18,344,753	52,311	86,456	244,837	0	40,972,923
2017	22,287,280	440,904	170,302	19,587,652	69,367	133,321	184,028	0	42,872,854
2018	23,182,479	85,884	321,032	20,495,681	22,802	319,306	318,164	0	44,745,348
2019	24,603,833	407,108	920,227	22,817,355	38,679	576,185	9,446,831	0	58,810,218
2020	25,000,598	1,386,621	2,936,174	23,112,488	409,499	278,759	628,599	0	53,752,738
2021	28,476,246	448,500	1,392,531	23,168,600	537,469	100,267	356,060	0	54,479,673

\*This also includes Gain on Sale

(A) Program Revenues

(B) General Revenues and Sale of Land/Assets

City of Temple Terrace, Florida  
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**GOVERNMENT-WIDE EXPENSES BY FUNCTION**

Fiscal Year	General Govt	Public Safety	Highways & Public Works	Economic Development	Culture & Rec.	Interest & Other General Govt	Water & Sewer	Sanitation	Total
2012	\$3,900,099	\$13,443,136	\$2,338,570	\$1,000,416	\$3,973,313	\$837,962	\$10,305,399	\$3,093,515	\$38,892,410
2013	3,876,690	13,454,784	2,167,279	21,692	3,882,710	868,701	9,802,084	2,965,440	37,039,380
2014	3,847,264	13,880,527	2,193,891	522	3,979,142	415,854	9,641,139	3,109,749	37,068,088
2015	4,889,652	13,790,072	1,414,185	94,120	4,029,260	487,670	9,950,108	3,091,486	37,746,553
2016	4,084,662	13,994,461	2,578,207	144,613	3,961,717	719,237	10,207,950	3,470,280	39,161,127
2017	3,934,517	15,865,516	2,462,894	104,227	3,837,790	685,104	10,075,846	3,577,213	40,543,107
2018	3,502,838	16,139,381	2,230,417	24,578	4,904,099	913,958	10,518,652	3,436,279	41,670,202
2019	4,592,368	16,958,631	3,549,952	124,898	3,751,207	945,751	11,777,469	3,669,630	45,369,906
2020	4,963,781	16,182,157	3,600,834	0	635,617	626,933	11,653,998	3,768,232	44,746,876
2021	4,598,168	18,250,918	3,821,354	141,044	3,998,113	492,190	12,151,775	4,160,646	47,614,208

City of Temple Terrace, Florida  
September 30, 2021  
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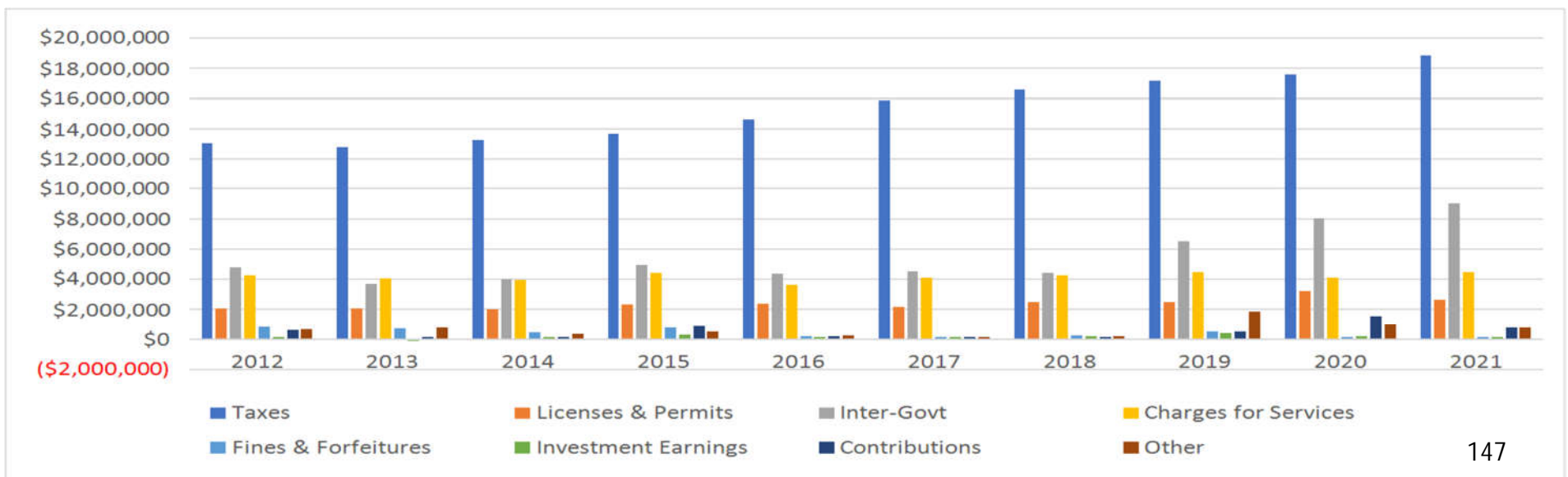
### GENERAL GOVERNMENT REVENUES BY SOURCES

Fiscal Year	Taxes	Licenses & Permits	Inter-Govt	Charges for Services	Fines & Forfeitures	Investment Earnings	Contributions	*Other	Total
2012	\$13,021,553	\$2,061,898	\$4,796,594	\$4,237,744	\$788,489	\$134,856	\$600,996	\$667,898	\$26,310,028
2013	12,805,206	2,064,671	3,686,168	4,032,528	685,288	-2,312	54,935	748,329	24,074,813
2014	13,262,249	2,017,310	4,011,413	3,963,372	449,747	77,247	112,512	340,276	24,234,126
2015	13,675,122	2,351,720	4,941,011	4,416,457	745,001	276,392	842,264	493,507	27,741,474
2016	14,593,675	2,360,318	4,360,329	3,653,272	190,095	57,605	197,043	216,802	25,629,139
2017	15,852,483	2,185,374	4,529,581	4,109,960	157,134	85,422	102,160	138,131	27,160,245
2018	16,604,502	2,481,931	4,416,439	4,258,697	220,566	210,030	118,453	179,809	28,490,427
2019	17,169,109	2,491,984	6,495,309	4,466,720	478,183	389,277	504,350	1,862,955	33,857,887
2020	17,596,720	3,192,623	8,021,111	4,111,565	60,344	199,366	1,553,241	961,939	35,696,909
2021	18,829,595	2,640,039	9,008,048	4,463,706	83,631	93,423	756,609	950,277	36,825,328

\*Also includes gain on sales and transfers

Revised table to include local option gas tax and local option sales tax in the Taxes category previously recorded in Intergovernmental.

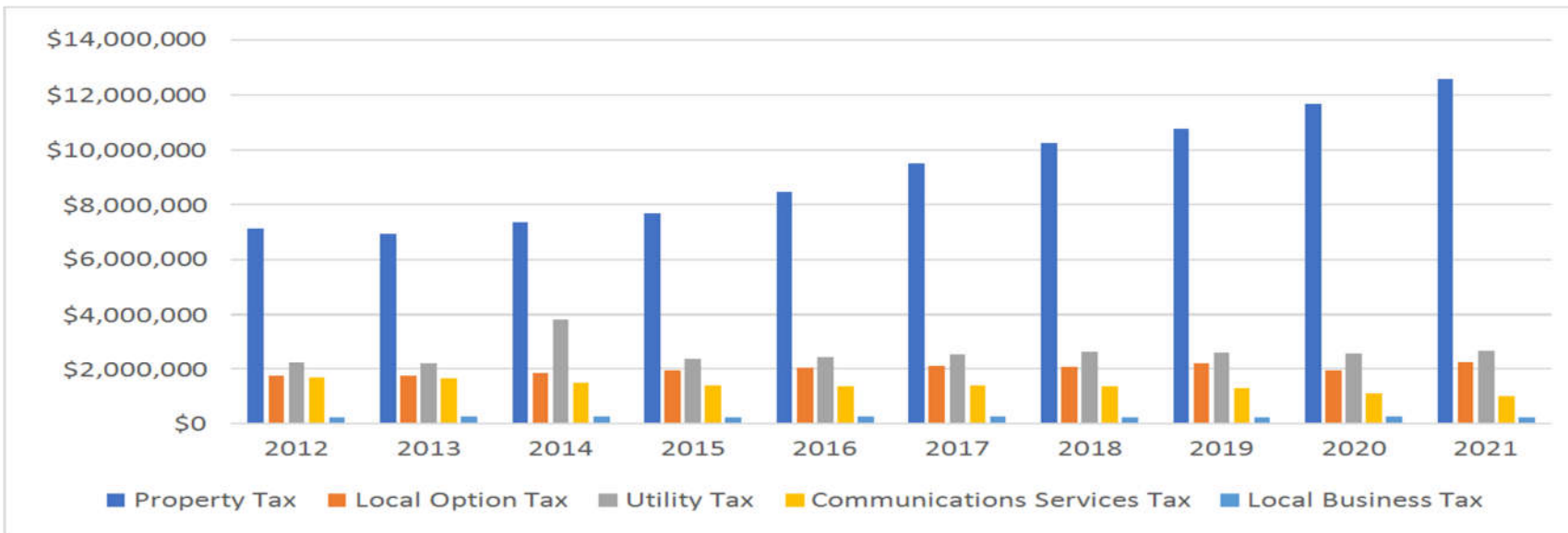
NOTE: Includes General, Special Revenue, Debt Service and Capital Project Funds.



City of Temple Terrace, Florida  
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**GENERAL GOVERNMENT REVENUES BY SOURCES - TAX REVENUE BY SOURCE**

Fiscal Year	Property Tax	Local Option Tax	Utility Tax	Communications Services Tax	Local Business Tax	Total Taxes
2012	\$7,121,260	\$1,760,198	\$2,228,386	\$1,678,859	\$232,850	\$13,021,553
2013	6,935,502	1,759,178	2,211,444	1,643,243	255,838	12,805,205
2014	7,334,187	1,856,112	3,811,075	1,481,202	260,875	14,743,451
2015	7,679,632	1,947,482	2,400,541	1,398,859	248,608	13,675,122
2016	8,452,704	2,051,122	2,463,214	1,373,110	253,525	14,593,675
2017	9,509,915	2,119,070	2,557,318	1,390,004	276,176	15,852,483
2018	10,263,530	2,086,672	2,648,140	1,357,045	249,115	16,604,502
2019	10,783,581	2,213,092	2,618,083	1,303,611	250,744	17,169,109
2020	11,668,013	1,962,461	2,589,221	1,123,309	253,716	17,343,004
2021	12,591,080	2,262,533	2,706,216	1,023,702	246,064	18,583,531

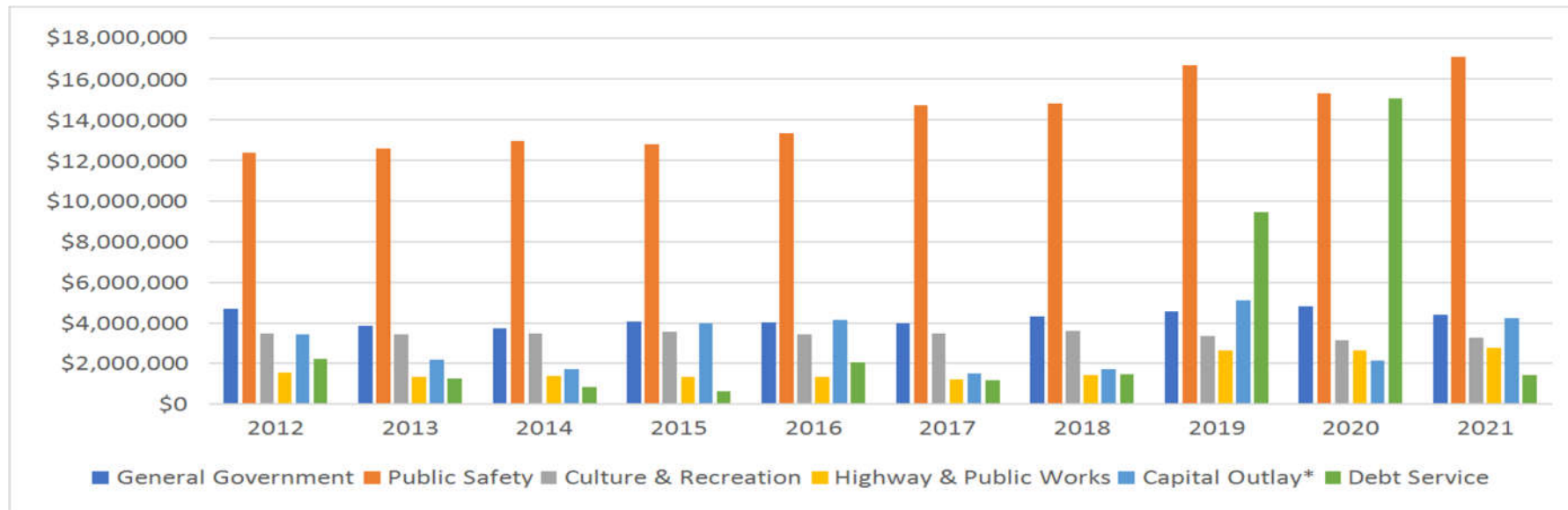


City of Temple Terrace, Florida  
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**GENERAL GOVERNMENT EXPENDITURES BY FUNCTION**

Fiscal Year	General Government	Public Safety	Culture & Recreation	Highway & Public Works	Capital Outlay*	Debt Service	Total
2012	\$4,690,547	\$12,397,480	\$3,516,949	\$1,534,495	\$3,445,880	\$2,224,543	\$27,809,894
2013	3,870,788	12,606,806	3,439,561	1,359,681	2,153,617	1,273,038	24,703,491
2014	3,743,156	12,979,074	3,515,786	1,378,734	1,700,019	823,037	24,139,806
2015	4,079,016	12,808,684	3,572,694	1,341,907	3,990,018	632,327	26,424,646
2016	4,023,549	13,330,262	3,441,957	1,336,109	4,147,878	2,041,778	28,321,533
2017	4,013,152	14,700,131	3,507,684	1,201,944	1,512,882	1,155,959	26,091,752
2018	4,336,604	14,817,011	3,616,480	1,444,507	1,706,285	1,478,579	27,399,466
2019	4,575,473	16,675,447	3,369,453	2,626,343	5,106,145	9,459,418	41,812,280
2020	4,822,656	15,297,484	3,167,988	2,621,015	2,114,143	15,030,372	43,053,658
2021	4,420,020	17,065,356	3,313,300	2,774,057	4,233,053	1,433,657	33,239,443

\* Includes General, Special Revenue, Debt Service, and Capital Project Funds



City of Temple Terrace, Florida  
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**PROPERTY TAX LEVIES AND COLLECTIONS**

Fiscal Year	Total Tax Levy	Current Tax Collections	% of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Total Collections as % of Current Levy	Outstanding Delinquent Taxes	Delinquent Taxes as % of Current Levy
2012	\$7,206,568	\$6,805,186	94.4%	\$287,654	\$7,092,840	98.4%	\$113,728	1.58%
2013	7,194,398	6,852,255	95.2%	0	6,852,255	95.2%	3,687	0.05%
2014	7,470,973	7,334,188	98.2%	1,066	7,335,254	98.2%	2,621	0.04%
2015	7,896,081	7,666,621	97.1%	13,011	7,679,632	97.3%	219,070	2.77%
2016	8,779,489	8,444,965	96.2%	7,739	8,452,704	96.3%	47,314	0.54%
2017	9,840,209	9,322,752	94.7%	187,163	9,509,915	96.6%	330,293.81	3.36%
2018	10,765,915	9,950,216	92.4%	143,109	10,093,325	93.8%	44,956.93	0.42%
2019	10,769,915	10,802,783	100%	-22,202	10,783,581	100%	0	0%
2020	11,500,000	11,625,285	101%	32,182	11,688,013	101%	0	0%
2021	12,530,852	12,571,191	100.3%	9,345	12,580,536	104%	0	0%

Source: Hillsborough County Tax Collector



City of Temple Terrace, Florida  
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**ASSESSED AND ESTIMATED TRUE VALUE OF TAXABLE PROPERTY**

Fiscal Year	Real Property Assessed Value	Personal Property Assessed Value	Less Tax-Exempt Real Property	Total Taxable Assessed Value	Total Direct Tax Rate	Total Net Estimated True Value	Ratio of Net Assessed to True Value
2012	\$1,339,227,728	\$185,492,400	\$352,084,991	\$1,172,635,137	6.150	\$1,524,720,128	77%
2013	1,296,779,042	168,532,670	346,431,717	1,118,879,995	6.430	1,465,311,712	76%
2014	1,377,052,761	164,018,070	379,177,661	1,161,893,170	6.430	1,541,070,831	75%
2015	1,481,403,262	200,656,340	429,707,356	1,252,352,246	6.955	1,682,059,602	74%
2016	1,560,204,397	155,911,850	340,039,072	1,376,077,175	7.205	1,715,964,587	74%
2017	1,705,271,469	178,196,500	356,783,155	1,526,684,814	7.205	1,883,467,969	73%
2018	1,903,182,651	218,580,650	374,964,739	1,497,041,638	6.955	2,121,763,301	72%
2019	2,120,313,976	233,518,911	390,832,248	1,729,481,728	6.555	2,399,626,313	72%
2020	2,012,695,825	244,405,320	410,351,035	1,846,750,110	6.555	2,545,450,032	82%
2021	2,443,324,565	298,557,920	482,577,579	2,313,304,906	6.555	2,741,882,485	84%

Source: Hillsborough County Property Appraiser

City of Temple Terrace, Florida  
September 30, 2021  
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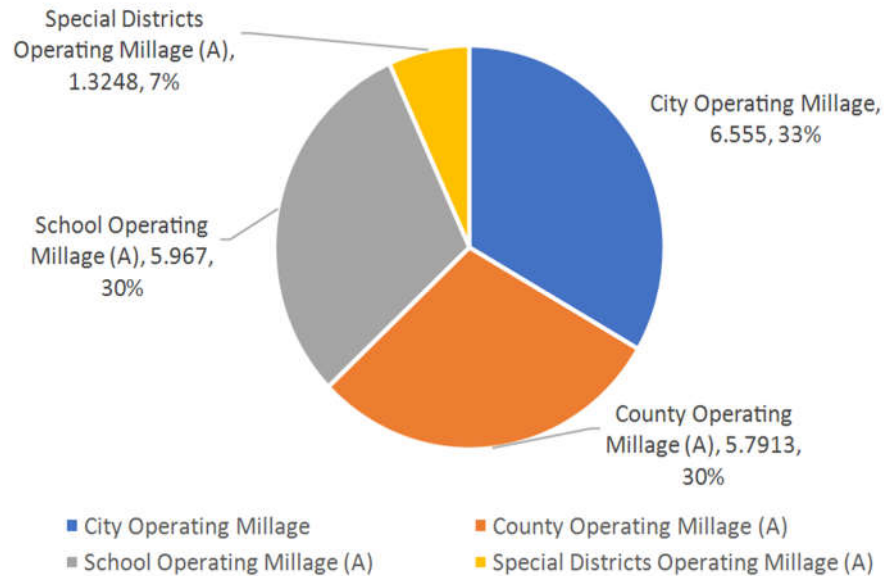
**PROPERTY TAX RATES—DIRECT AND OVERLAPPING GOVERNMENTS**

Fiscal Year	City Operating Millage	County Operating Millage (A)	School Operating Millage (A)	Special Districts Operating Millage (A)	Total Millage Rates
2012	5.950	6.357	7.913	1.765	21.985
2013	6.150	6.355	7.877	1.583	21.965
2014	6.430	6.354	7.690	1.578	22.052
2015	6.430	6.352	7.353	1.490	21.625
2016	6.955	6.350	7.247	1.490	22.042
2017	7.205	6.350	6.906	1.436	21.897
2018	6.955	5.791	6.596	1.402	20.744
2019	6.555	5.791	6.414	1.369	20.130
2020	6.555	5.791	6.414	1.369	20.129
2021	6.555	5.791	5.967	1.325	19.638

Source: Hillsborough County Property Appraiser

(A) Overlapping Rates

(B) Share of Total Tax Levy





City of Temple Terrace, Florida  
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## DEBT CAPACITY

### RATIOS OF OUTSTANDING DEBT BY TYPE

Fiscal Year	Capital Improvement Notes (A)	Capital Leases Payable (A)	Utility System Revenue Bonds (B)	Capital Leases Payable (B)	Total Primary Government	% of Personal Income	Debt per Capital
2021	\$15,092,838	\$0	\$0	\$0	\$15,092,838	1.66%	565.49
2020	16,034,306	0	0	0	16,034,306	1.73%	601.9
2019	17,202,745	0	0	0	17,202,745	N/A	648.86
2018	25,716,412	0	0	0	25,716,412	3.28%	970.83
2017	26,971,033	0	325,000	0	27,296,033	3.50%	1,028.88
2016	26,646,888	0	325,000	0	26,971,888	N/A	1,044.61
2015	27,894,429	0	635,000	0	28,529,429	N/A	1,115.87
2014	26,439,086	0	1,410,000	0	27,849,086	3.64%	1,097.41
2013	26,846,267	0	2,145,000	0	28,991,267	4.22%	1,145.58
2012	27,109,164	25,340	2,855,000	10,869	30,000,363	4.58%	1,203.92

(A) GOVERNMENTAL ACTIVITIES

(B) BUSINESS TYPE ACTIVITIES

*Details regarding the City's outstanding debt can be found in the notes to the financial statements. See demographic and economic statistics for personal income and population data.*

*N/A - Information is not available.*

City of Temple Terrace, Florida  
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**COMPUTATION OF DIRECT & OVERLAPPING DEBT**

Category	Net Debt Outstanding	City of TEMPLE TERRACE % of Debt	City of TEMPLE TERRACE Amount of Debt (A)
Direct Debt			
City of Temple Terrace	\$15,092,838	100%	\$15,092,838
Overlapping Debt			
School Board of Hillsborough County,	713,928,407	2.24%	15,975,964
Hillsborough County, County - Wide Debt Service	106,805,000	2.94%	2,390,034
TOTAL AD VALOREM SUPPORTED DEBT	\$820,733,407		18,365,998
TOTAL DIRECT AND OVERLAPPING			\$33,458,836

**SCHEDULE OF REVENUE BOND COVERAGE**

Fiscal Year Ended Sept 30	Gross Revenue (A)	Expenses (B)	Net Revenue Available for Debt Service	Principal Debt Service Requirements	Interest debt Service Requirements	Total Debt Service Requirements	Coverage
2012	\$10,199,253	\$4,635,769	\$5,350,815	\$674,993	\$157,644	\$832,637	6.619
2013	10,245,855	4,594,292	5,651,563	720,859	107,560	828,419	6.822
2014	10,365,058	4,638,239	5,726,819	735,000	81,363	816,363	7.015
2015	10,627,687	4,854,213	5,773,474	635,000	39,899	674,899	8.555
2016	11,476,512	4,993,152	6,483,360	325,000	13,508	338,508	19.153
2017	12,022,271	5,065,765	6,956,506	325,000	13,507	338,507	20.551
2018	0	0	0	0	0	0	0
2019	0	0	0	0	0	0	0
2020	0	0	0	0	0	0	0
2021	0	0	0	0	0	0	0

(A) Includes interest earnings

(B) Operating expenses exclude depreciation and payments to the City of Tampa

City of Temple Terrace, Florida  
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**DEMOGRAPHIC STATISTICS**

Fiscal Year	Population (A)	Personal income	Per Capita Income (F)	Median Age (E)	Median Education Level in Years of Formal Schooling (C)	School Enrollment (B)	Hillsborough County Unemployment Rate (D)	State of Florida Unemployment Rate (D)	United states Unemployment Rate (D)
2012	24,919	\$654,946,077	26,283	33.4	14.1	2,652	7.9%	8.5%	8.1%
2013	25,307	687,059,743	27,149	33.4	14.1	2,574	6.6%	7.2%	7.4%
2014	25,377	765,776,352	30,176	34.5	14.2	2,588	5.8%	6.3%	6.2%
2015	25,567	768,467,319	30,057	35.2	14.2	2,665	5.1%	5.4%	5.3%
2016	25,820	774,496,720	29,996	35.2	14.2	2,538	4.4%	4.8%	4.9%
2017	26,214	779,997,570	29,755	35.2	14.2	2,590	3.8%	4.2%	4.4%
2018	26,489	782,988,351	29,559	35.3	13.2	2,602	3.3%	3.6%	3.9%
2019	26,512	828,128,832	31,236	34.1	14.1	2,890	3.1%	3.2%	3.7%
2020	27,537	925,298,274	33,602	31.9	14.1	2,688	5.3%	7.7%	8.1%
2021	26,690	909,194,850	34,065	33.1	14.1	3,070	3.7%	3.9%	4.7%

Source: (A) Budget

(B) School Board of Hillsborough County

(C) <http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS>

(D) <https://stats.bls.gov/data/#unemployment>

(E) <https://datausa.io/profile/geo/temple-terrace-fl/>

(F) <https://florida.hometownlocator.com/fl/hillsborough/temple-terrace.cfm#demographic>

Note:

Specific statistics for per capita income, median age, education level in years of formal schooling, and unemployment rate are available for the City of Temple Terrace only for census years. The Hillsborough County-wide average has been substituted for informational comparisons only. Where noted "N/A", statistical information was not available at this time.

City of Temple Terrace, Florida  
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**PRINCIPAL TAXPAYERS**

Taxpayers	Type of Business	2021 Taxable Assessed Value	2021 Rank	2021 % of Total City Assessed Value	2012 Taxable Assessed Value	2012 Rank	2012 % of Total City Assessed Value
Tampa Electric Company	Electric Utility	\$46,918,000	1	2.03%	\$37,592,000	1	3.21%
Hillsborough Co. Aviation Authority	Airport	17,565,000	2	0.76%	9,510,000	3	0.81%
Frontier Communications Inc	Telecommunications	8,805,000	3	0.38%	N/A		N/A
Highwoods / Florida Holding LP	Real Estate Management	7,695,000	4	0.33%	4,248,000	9	0.36%
Mosaic Company	Mining, fertilizer, & chemicals	7,267,000	5	0.31%	5,770,000	5	0.49%
Westfield	Shopping Malls	6,530,000	6	0.28%	4,707,000	6	0.40%
Post Apartment Homes LP	Real Estate	5,946,000	7	0.26%	4,604,000	7	0.39%
Wal-Mart	Retail Stores	5,303,000	8	0.23%	4,196,000	10	0.36%
Eastgroup Properties	Real Estate	4,698,000	9	0.20%	N/A		N/A
Metwest International	Real Estate	4,622,000	10	0.20%	N/A		N/A
Verizon Communications Inc.	Communications	N/A		0.00%	15,858,000	2	1.35%
Liberty Property	Property Management	N/A		0.00%	4,312,000	8	0.37%
Camden Operating LP	Real Estate	N/A		0.00%	5,972,000	4	0.51%
<b>TOTAL</b>	<b>ALL</b>	<b>\$115,349,000</b>		<b>4.99%</b>	<b>\$96,769,000</b>		<b>8.25%</b>

FY21 Assessed Value: \$2,010,655,027

FY12 Assessed Value: \$1,172,635,137

Source: Hillsborough County Property Appraiser

*NOTE: N/A information in Taxable Assessed Value does not mean the business no longer exists.*

City of Temple Terrace, Florida  
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**PRINCIPAL EMPLOYERS IN HILLSBOROUGH COUNTY**

Employer	Type of Business	2021 Employees	2021 %	2021 Rank	2012 Employees	2012 %	2012 Rank
Hillsborough County School District	Public Education	24,866	1	3.2%	24,463	1	4.0%
University of South Florida	Education	15,678	2	2.0%	9,464	4	1.5%
MacDill Air Force Base	Central Command HQ	15,000	3	1.9%	15,485	2	2.5%
Tampa International Airport	International Airport	10,500	4	1.3%	7,450	5	1.2%
Hillsborough County Government	Government	10,394	5	1.3%	8,953	4	1.5%
Publix	Supermarket	8,909	6	1.1%	5,823	7	1.0%
Tampa General Hospital	Medical Facility	8,047	7	1.0%	6,515	6	1.1%
BayCare Health Care Systems	Medical Facility	8,025	8	1.0%	3,133	14	0.5%
H. Lee Moffitt Cancer Center	Medical Facility	8,000	9	1.0%	4,187	10	0.7%
James A. Haley Veterans Hospital	Medical Facility	4,700	10	0.6%	4,700	8	0.8%
City of Tampa	Government Service	4,666	11	0.6%	4,477	9	0.7%
Amazon	Order Fulfillment Center	4,000	12	0.5%	N/A	N/A	N/A
AdventHealth West Florida Division	Medical Facility	3,955	13	0.5%	5,179	9	0.8%
HCA West Florida	Medical Facility	3,949	14	0.5%	N/A	N/A	N/A
US Automobile Assoc. (USAA)	Insurance	3,900	15	0.5%	N/A	N/A	N/A
Tampa Electric Company	Electric Company	3,800	16	0.5%	2,507	17	0.4%
U.S. Postal Service	Postal Services	3,380	17	0.4%	2,342	18	0.4%
Hillsborough Community College	Education	2,259	18	0.3%	2,569	15	0.4%
Busch Gardens	Tourist Attraction	2,052	19	0.3%	3,737	13	0.6%
Verizon Communications Inc	Telecommunications	N/A	N/A	N/A	9,957	3	1.6%
St. Joseph's Hospital	Medical Facility	N/A	N/A	N/A	3,133	11	0.5%
<b>TOTAL PRINCIPAL EMPLOYERS</b>	<b>ALL</b>	<b>146,080</b>		<b>18.7%</b>	<b>124,074</b>	<b>%</b>	<b>20.3%</b>

\* Hillsborough County Total Labor Force 2021 **780,632**

\* Hillsborough County Total Labor Force 2012 **611,769**

City of Temple Terrace, Florida  
September 30, 2021  
Statistical Section

**PRINCIPAL UTILITY CUSTOMERS**

		2021			2012		
Customer	Classification	2021 Rank	Consumption in Gallons	2021 % of Consumption	2012 Rank	Consumption in Gallons	2012 % of Consumption
Lamplighter	Mobile Home Park	1	28,716,780	1.44%	4	22,834,400	2.08%
Meadowwood Condo Inc	Apartments	2	27,129,274	1.36%	3	24,219,100	2.20%
The Preserve at Temple Terrace	Apartments	3	23,820,948	1.19%	5	18,475,040	1.68%
The Park at Valenza 133630	Apartments	4	22,005,903	1.10%	2	27,053,000	2.46%
The Falls (Arbors at Fletcher Island)	Apartments	5	20,598,836	1.03%	7	17,319,400	1.58%
The Park at Valenza 133620	Apartments	6	18,707,514	0.94%	N/A	N/A	N/A
29SC Southern Cove LP	Apartments	7	18,611,060	0.93%	N/A	N/A	N/A
JMJ Doral Oaks LLC	Apartments	8	17,300,500	0.87%	10	11,784,500	1.07%
Victoria Terrace Homeowners	Apartments	9	15,877,200	0.80%	9	12,497,200	1.14%
Heritage at TT	Apartments	10	11,810,995	0.59%	N/A	N/A	N/A
Verizon Data Services	Commercial	N/A	N/A	N/A	1	46,179,787	4.20%
City of Temple Terrace	Municipality	N/A	N/A	N/A	8	13,260,812	1.21%
M&B Products	Commercial	N/A	N/A	N/A	6	18,312,000	1.67%
TOTAL WATER AND SEWER CONSUMPTION BILLED							
	N/A	N/A	204,579,010	N/A	N/A	211,935,239	N/A
* Total Water Consumption Billed 2021	1,994,164,199						
* Total Water Consumption Billed 2012	1,099,516,036						

**Note:**

Information was calculated for the top ten utility customers for each listed year. In places where N/A is listed, the customer was not in the top ten for that Fiscal Year.

*SOURCE: City of Temple Terrace Utility Billing System*

City of Temple Terrace, Florida  
September 30, 2021  
Statistical Section

## OPERATING INFORMATION

### FULL-TIME EQUIVALENT CITY EMPLOYEES BY FUNCTION

Function	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General Govt.—Legislative	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50
General Govt.—Executive	3.20	3.20	3.20	3.20	3.20	3.00	3.00	3.00	3.50	4.00
General Govt.—Legal	0	0	0	0	0	2.00	4.00	4.00	4.00	4.00
General Govt.—Human Resources	3.50	3.50	3.50	3.50	3.50	4.00	3.00	3.00	3.00	3.00
General Govt.—Information Technology	3.00	3.00	3.00	3.00	3.00	3.00	5.89	5.45	5.45	5.45
General Govt.—Finance	5.89	5.89	5.89	5.49	5.89	5.89	7.00	7.00	7.00	8.00
General Govt.—Community Development	9.00	8.00	8.00	7.00	8.00	7.00	1.30	2.00	2.00	2.00
<b>Total General Govt.</b>	<b>29.29</b>	<b>28.09</b>	<b>27.09</b>	<b>27.09</b>	<b>25.69</b>	<b>27.09</b>	<b>27.69</b>	<b>27.95</b>	<b>28.45</b>	<b>29.95</b>
Public Safety—Code Compliance	4.50	4.12	4.12	4.12	4.12	4.12	4.12	5.00	5.00	5.00
Public Safety—Police Officers	53.00	52.00	52.00	54	53.00	53.00	54.00	54.00	55.00	56.00
Public Safety—Civilians—Police	23.63	22.63	22.63	21.63	19.63	18.00	18.00	18.00	18.00	18.00
Public Safety—Firefighters and Officers	50.00	50.00	50.00	50.00	50.00	50.00	50.00	50.00	50.00	50.00
Public Safety—Civilians—Fire	7.00	7.08	7.58	7.33	7.08	7.08	7.08	6.50	6.50	6.50
<b>Total Public Safety</b>	<b>138.13</b>	<b>135.83</b>	<b>136.33</b>	<b>137.08</b>	<b>133.83</b>	<b>132.20</b>	<b>133.20</b>	<b>133.50</b>	<b>134.50</b>	<b>135.50</b>
Public Works—Administration*	4.25	4.75	5.00	4.00	4.00	4.00	4.00	2.10	1.50	1.50
Public Works—Streets Maintenance	6.15	5.15	5.15	5.15	5.15	5.15	5.15	10.00	5.00	5.00
Public Works—Facility Maintenance	3.65	2.65	2.65	2.65	2.65	2.65	2.65	1.00	1.00	1.00
Public Works—Grounds Maintenance	0.00	0.00	0.00	0.00	0.00	0.00	10.00	10.00	10.00	9.50
Public Works—Engineering	3.25	1.85	1.85	1.85	1.85	1.85	1.85	0.00	3.00	3.00
<b>Total Public Works</b>	<b>17.30</b>	<b>14.40</b>	<b>14.65</b>	<b>13.65</b>	<b>13.65</b>	<b>13.65</b>	<b>23.65</b>	<b>23.10</b>	<b>20.50</b>	<b>20.00</b>
Economic Development	0.00	0.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Culture & Recreation—Library	12.53	12.50	12.50	12.50	12.50	12.50	12.50	12.50	13.50	13.50
Culture & Recreation—Parks & Rec.	54.71	53.44	53.44	53.44	53.44	53.44	43.44	43.54	42.44	42.44
<b>Total Culture &amp; Recreation</b>	<b>67.24</b>	<b>65.94</b>	<b>65.94</b>	<b>65.94</b>	<b>65.94</b>	<b>65.94</b>	<b>55.94</b>	<b>56.04</b>	<b>55.94</b>	<b>55.94</b>
Physical Environment—Finance—Utilities	7.46	7.16	7.16	7.16	7.56	7.56	7.56	8.55	8.55	8.55
Physical Environment—PW— Water	14.45	14.55	14.55	14.55	16.70	17.70	17.70	17.30	17.50	17.50
Physical Environment—PW— Sewer	10.40	9.30	9.30	9.30	9.30	8.30	8.30	8.60	8.60	8.60
Physical Environment—PW—Renewal & Replace	3.15	2.15	2.15	2.15	2.15	2.15	2.15	1.90	1.90	1.90
Physical Environment—Sanitation	15.55	14.70	14.70	14.70	14.70	14.70	13.70	14.00	14.00	14.00
<b>Total Physical Environment</b>	<b>51.01</b>	<b>47.86</b>	<b>47.86</b>	<b>47.86</b>	<b>50.41</b>	<b>50.41</b>	<b>49.41</b>	<b>50.35</b>	<b>50.55</b>	<b>50.55</b>
Internal Service—Fleet Maintenance	4.65	4.40	4.15	4.15	4.15	4.15	4.15	5.00	5.00	5.00
<b>TOTAL</b>	<b>307.62</b>	<b>296.52</b>	<b>297.02</b>	<b>296.77</b>	<b>294.67</b>	<b>294.44</b>	<b>295.04</b>	<b>296.94</b>	<b>295.94</b>	<b>297.94</b>

City of Temple Terrace, Florida  
September 30, 2021  
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Source: City Annual Budget

*Budget - personnel by department/function (full-time equivalents)*



City of Temple Terrace, Florida  
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**CAPITAL ASSET STATISTICS BY FUNCTION**

Function:	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Area: Land (square miles)	7.36	7.38	7.39	7.39	7.43	7.45	7.53	7.53	7.72	8.03
Public Safety: Police Stations	1	1	1	1	1	1	1	1	1	1
Public Safety: Fire Stations	2	2	2	2	2	2	2	2	2	2
Streets & Drainage: Paved streets (miles)	76.13	76.13	76.13	78.88	78.52	78.52	78.52	78.52	78.85	78.85
Streets & Drainage: Unimproved streets (miles)	0.41	0.07	0.07	0.32	0.32	0.32	0.32	0.32	0.00	0.00
Streets & Drainage: Street Lights (#)	2,725	2,789	2,789	2,800	2,800	2,800	2,800	2,800	1,956	1956
Streets & Drainage: Storm Sewers (miles)	28.00	36.70	36.70	36.70	36.70	36.70	36.70	36.70	41.31	41.31
Culture & Rec.: Library Branches	1	1	1	1	1	1	1	1	1	1
Culture & Rec.: Library Holdings	98,500	98,061	98,061	94,700	94,700	94,700	96,991	96,991	100,898	104,108
Parks & Rec.: Recreation Centers	2	2	2	2	2	2	2	2	2	2
Parks & Rec.: Fitness Center	1	1	1	1	1	1	1	1	1	1
Parks & Rec.: Parks	28	28	28	28	28	28	28	28	29	29
Parks & Rec.: Parks acreage	416.34	417.67	417.84	419.50	419.50	419.50	419.50	419.50	419.51	419.51
Parks & Rec.: Playgrounds	9	10	10	10	10	10	10	10	11	11
Parks & Rec.: Softball diamonds	3	2	2	3	3	3	3	3	1	1
Parks & Rec.: Adaptive Fields	0	0	0	0	0	0	0	0	1	1
Parks & Rec.: Tennis courts	15	14	14	14	14	14	14	14	14	14
Parks & Rec.: Indoor Basketball courts	6	6	6	6	6	6	6	6	4	2
Parks & Rec.: Outdoor Basketball courts	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	1.5	3
Parks & Rec.: Soccer fields	9	8	8	8	8	8	8	8	8	8
Parks & Rec.: Racquetball courts	6	6	6	6	6	6	6	6	6	2
Parks & Rec.: Swimming Pools	5	5	5	5	5	5	5	5	5	5
Parks & Rec.: Baseball fields	10	10	10	10	10	10	10	10	10	10
Parks & Rec.: Football fields	1	0	0	0	0	0	0	0	0	0
Sanitary Sewers: Sewer mains (miles)	94.75	98.34	97.78	94.78	102.88	102.88	102.88	102.88	106.68	105.71
Sanitary Sewers: Equivalent Connections	11,727	11,743	7,047*	7,053*	7,055	7,055	9,881	9,881	9,964	9,996
Sanitary Sewers: Lift Stations	30	30	30	30	30	30	30	30	30	30
Sanitary Sewers: Force main (feet)	152,915	159,613	152,950	152,950	152,950	152,950	152,950	152,950	170,454	170,454
Sanitary Sewers: Gravity main (feet)	347,410	359,638	347,450	347,450	347,450	347,450	414,374	414,374	514,672	514,672
Water: Mains (miles)	121.30	123.75	123.50	123.50	123.75	123.75	123.75	123.75	141.32	139.31
Water: Equivalent Connections	12,263	12,288	10,050*	10,052*	10,100	10,100	10,248	10,248	10,149	10,188
Water: Wells	10	10	10	10	10	10	10	10	10	10
Water: Fire Hydrants: Inside City	645	648	648	649	649	649	669	669	674	898
Water: Fire Hydrants: Extended Service Area	218	220	220	218	218	218	224	224	211	188

\* Changed from equivalent connections to actual connections in 2013-14.

City of Temple Terrace, Florida  
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**OPERATING INDICATORS BY FUNCTION**

Function:	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Public Safety: Police: Calls for service	33,425	36,027	36,376	28,488	27,152	27,339	25,741	31,345	27,987	32,243
Public Safety: Police: Traffic citations	5,275	3,968	2,967	2,316	1,874	2,065	1,129	2,673	1,308	997
Public Safety: Police: Traffic accidents	477	446	490	469	449	496	421	476	777	443
Public Safety: Police: Boating citations	16	11	8	7	7	10	10	2	3	0
Public Safety: Police: Part I cases reported	802	714	821	884	826	771	636	664	585	567
Public Safety: Police: Part II cases reported	1,055	856	869	821	820	838	585	689	719	605
Public Safety: Police: 9-1-1 calls	12,553	12,225	13,300	14,600	16,643	17,225	11,403	11,531	11,412	13,094
Public Safety: Fire: Fire incidents	3,020	2,939	3,097	3,529	3,634	3,411	3,992	3,818	3,730	4,406
Public Safety: Fire: Medical incidents	1,507	1,547	2,250	2,057	2,262	2,236	2,864	2,158	2,737	4,342
Public Safety: Fire: Medical transports	1,723	1,740	1,900	1,993	1,985	1,950	2,000	2,147	2,192	3,360
Community Dev.: Value of permits issued (mill)	\$24.25	\$38.54	\$35.86	\$45.24	\$40.27	\$47.29	\$29.96	\$50.00	**\$250.00	\$51.42
Streets/Drainage: Linear feet sidewalk repaired/replaced	32,964	11,162	6,667	6,667	6,667	6,667	732	732	780	780
Streets & Drainage: Linear feet of curbing replaced	326	680	200	200	200	200	60	60	50	50
Streets & Drainage: Curb miles swept	694	836	650	650	650	650	999	999	999	999
Culture & Rec.: Library service hours	2,600	2,612	2,600	2,600	2,591	2,591	2,561	2,602	1,810	2,099
Culture & Rec.: Library Internet users	76,195	73,755	72,000	70,500	54,765	54,765	51,572	51,356	21,058	11,396
Culture & Rec.: Library Circulation per year	454,914	450,965	426,900	378,510	394,910	394,910	320,773	347,313	210,266	273,748
Culture & Rec.: Library card holders *	37,989	48,942	44,067	47,000	47,080	47,080	46,729	49,556	51,269	52,813
Parks & Rec.: Summer youth participants	277	277	275	275	257	275	275	225	64	160
Parks & Rec.: After school participants	159	131	130	130	152	130	150	471	295	120
Parks & Rec.: Open swim visitors	36,874	30,087	32,000	35,125	28,626	28,000	28,000	6,402	13,823	13,881
Parks & Rec.: Senior center annual participants	11,835	12,913	12,466	12,000	12,356	12,784	13,000	13,610	8,422	7,950
Parks & Rec.: Special interest class participants	7,901	9,156	10,554	11,500	11,756	11,720	12,500	5,872	4,153	13,881
Parks & Rec.: Fitness Participants	0	0	0	0	0	0	0	42,094	30,817	39,184
Sanitary Sewers: Number of customers	6,381	6,402	6,430	6,430	6,450	6,500	6,600	9,849	9964	7,193
Sanitary Sewers: Gallons wastewater pumped (mill)	726	714	725	725	754	754	794	783	805	1,598
Water: Number of meters in system	9,895	9,930	10,050	10,050	10,078	10,100	10,100	10,217	10,149	10,409
Water: Number of meters in system Gallons raw water pumped (millions)	1,346	1,255	1,375	1,272	1,302	1,422	1,452	1,122	1,167	1,684
Sanitation: Tons of commercial waste collected	5,881	5,926	6,000	6,200	6,845	6,386	7,000	7,787	7,380	8,629
Sanitation: Tons of residential waste collected	5,347	5,359	5,600	6,001	6,595	6,061	6,080	5,422	5,766	6,398
Sanitation: Tons of special trash pickup collected	193	300	325	331	750	738	1,900	2,130	*3,291	3,812
Fleet Maintenance: Number of vehicles/equipment	203	206	210	205	205	205	211	211	228	239
Fleet Maintenance: Repair orders completed	2,276	2,508	2,471	1,245	2,400	2,400	1,600	1,600	1999	851
Fleet Maintenance: Preventive maintenance orders	283	289	318	167	410	410	103	103	140	165

City of Temple Terrace, Florida  
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\*\*The value of the permits jumped the previous year due to big projects from Amazon, Publix, etc. We expect Fiscal Year 2025 numbers to be more in line with the trend from the prior years.

City of Temple Terrace, Florida  
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Statistical Section

### WATER AND SEWER FUND STATISTICAL DATA

#### Water and Sewer Revenue and Expenses

Fiscal Year	# of Equivalent Water Connections	# of Equivalent Sewer Connections	Total Operating Revenue	Operating Expenses	Non-Revenue	Non-Operating Expenses	Net Income Before Transfers & Special Items
2012	12,263	11,727	\$10,111,117	\$10,137,498	\$88,136	\$167,901	-\$106,146
2013	12,288	11,743	10,250,778	9,592,222	-4,754	209,862	443,940
2014	10,050	7,047	10,322,234	9,557,947	44,763	83,191	725,859
2015	10,055	7,055	10,573,064	10,127,790	58,501	56,497	447,278
2016	10,065	7,100	11,452,554	10,122,651	23,958	26,391	1,327,470
2017	10,096	9,664	12,022,271	10,060,956	44,627	14,890	1,991,052
2018	10,128	9,726	12,295,439	10,516,359	100,315	2,293	1,877,102
2019	10,034	9,866	12,697,226	11,776,246	165,716	1,223	1,085,474
2020	10,149	9,964	13,183,625	11,652,723	76,442	1,275	1,606,069
2021	12,145	11,657	\$13,575,256	\$12,150,456	\$6,791	\$1,319	\$1,430,272

#### Water and Sewer Impact Fees

Fiscal Year	Water Impact Fees	Sewer Impact Fees	Total Impact Fees
2012	82,891	15,200	98,091
2013	111,980	26,600	138,580
2014	24,232	211,200	235,432
2015	860,371	7,200	867,571
2016	225,728	45,200	270,928
2017	39,175	8,800	47,975
2018	122,790	2,400	125,190
2019	260,089	60,000	320,089
2020	930,800	681,046	1,611,846
2021	\$136,350	\$39,369	\$175,719

City of Temple Terrace, Florida  
September 30, 2021  
Statistical Section

**WATER PRODUCTION DATA**

Fiscal Year	Yearly Total	Monthly Peak	Monthly Average	Daily Peak	Daily Average	Rainfall (Inches)
2012	1,199.4	116.2	100.0	4.7	3.3	62.39
2013	1,147.2	103.6	95.6	3.8	3.2	65.32
2014	1,131.2	104.3	94.2	4.8	3.1	61.42
2015	1,180.3	108.1	98.8	5.1	3.2	75.62
2016	1,034.5	100.5	86.2	4.8	2.9	70.73
2017	1,091.3	101.2	90.9	4.8	3.0	45.39
2018	1,296.7	117.1	108.1	5.0	3.6	89.37
2019	1,335.1	128.6	111.3	5.8	3.7	57.90
2020	1,385.7	129.0	115.5	5.2	3.8	75.99
2021	1,401.8	144.3	113.3	5.6	3.8	70.69

\*Prior to this year, the entry was equal to total water and sewer pumped combined.

\*Data is presented in millions of gallons.

## COMPLIANCE SECTION

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an audit of Basic Financial Statements Performed in accordance with Government Auditing Standards

Independent Auditor's Report on Compliance for each Major Federal Program and on Internal Control Over Compliance and Report on Schedule of Expenditures of Federal Awards Accordance with the Uniform Guidance

Schedule of Expenditures of Federal Awards

Notes to Schedule of Expenditure of Federal Awards or the Fiscal Year Ended September 30, 2021

Schedule of Findings and Questioned Costs

Independent Auditor's Management Letter

Independent Accountant's Report



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund of the City of Temple Terrace, Florida (the City) as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 31, 2022.

**Internal Control over Financial Reporting**

Management of the City is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Pursuant to the provisions of Chapter 10.550, *Rules of the Auditor General*, we reported certain matters to management of the City in a separate management letter and Independent Accountant's Report dated May 31, 2022.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**MSL, P.A.**

Certified Public Accountants

Tampa, Florida  
May 31, 2022





**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR  
EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL  
OVER COMPLIANCE AND REPORT ON THE SCHEDULE OF EXPENDITURES OF  
FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE**

Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

**Report on Compliance for Each Major Federal Program**

We have audited the compliance of the City of Temple Terrace, Florida (the City) with the types of compliance requirements described in the U.S. Office of Management and Budget *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the fiscal year ended September 30, 2021. The City's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

**Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

### **Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the fiscal year ended September 30, 2021.

### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to in the first paragraph of this section. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

**Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the basic financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated May 31, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. Our report on the basic financial statements included disclosures regarding our reference to the reports of other auditors. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis, as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

**MSL, P.A.**

Certified Public Accountants

Tampa, Florida  
May 31, 2022

City of Temple Terrace, Florida  
Fiscal Year Ending September 30, 2021  
Compliance Section

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Federal Agency/Program Title	AL Number	Federal or Pass- through Grant Number	Expenditures
<b>FEDERAL AWARDS</b>			
U.S. Department of Treasury			
Passed-Through Hillsborough County			
Coronavirus Relief Fund	21.019		<b>\$2,900,000</b>
U.S. Department of Justice			
Office of Justice Programs			
Edward Byrne Memorial Justice Assistance Grant			
(JAG) Program			
Passed-Through State of Florida, Florida			
Department of Law Enforcement Criminal	16.738		
Justice Information Services Division			<b>118,659</b>
U.S. Department of Housing and Urban Development			
Community Development Grant			
Passed-Through Hillsborough County			
Affordable Housing Department (AHS)	14.218	B-18-US-12-0002	
Infrastructure Improvements FY19-20			<b>260,407</b>
<b>Total Expenditures of Federal Awards</b>			<b><u>\$3,279,066</u></b>

City of Temple Terrace, Florida  
Fiscal Year Ending September 30, 2021  
Compliance Section

## NOTES TO SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

### 1. General

The accompanying Schedule of Expenditures of Federal Awards (SEFA) presents the activity of all federal awards programs of the City of Temple Terrace for the fiscal year ended September 30, 2021. Federal awards received directly from federal as well as those passed through other governmental agencies are included in the Schedule.

### 2. Basis of Accounting

The City's basis of accounting is further described in Note 1 of the accompanying basic financial statements. The accompanying Schedule is presented using the modified accrual basis of accounting for expenditures accounted for in governmental funds, and the accrual basis of accounting for expenditures in proprietary funds. Under the modified accrual basis, revenue is recognized if it is both measurable and available for use during the fiscal year and expenditures are recognized in the period liabilities are incurred, if measurable. Under the accrual basis, expenditures are recognized in the period liabilities are incurred.

### 3. Indirect Cost rate

Indirect cost rate is dictated by its federal and state contract terms. The 10-percent de Minimis indirect cost rate as allowed under the Uniform Guidance is not in effect nor is available under its contracts.

**CITY OF TEMPLE TERRACE, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended September 30, 2021**

**Section I - Summary of Independent Auditor's Results**

**Financial Statements**

**Type of Auditor's Report Issued:**

**Unmodified Opinion**

Internal control over financial reporting:

- Material weakness(es) identified? ☐ Yes ☒ No
- Significant deficiency(ies) identified? ☐ Yes ☒ None reported

Noncompliance material to financial statements noted? ☐ Yes ☒ No

**Federal Awards**

Internal control over major programs:

- Material weakness(es) identified? ☐ Yes ☒ No
- Significant deficiency(ies)? ☐ Yes ☒ None reported

Type of report issued on compliance for major federal program: **Unmodified Opinion**

Any audit findings disclosed that are required to be reported in accordance with Section 200.516 of the Uniform Guidance? ☐ Yes ☒ No

**Identification of Major Programs:**

**AL Numbers**

**Name of Federal Program or Cluster**

21.019

Coronavirus Relief Fund

Dollar threshold used to distinguish between  
Type A and Type B programs:

\$750,000

Auditee qualified as low-risk auditee? ☐ Yes ☒ No

**CITY OF TEMPLE TERRACE, FLORIDA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (*Continued*)**

**For the Year Ended September 30, 2021**

**Section II - Findings Related to the Financial Statement Audit, as required to be reported in accordance with *Government Auditing Standards***

No matters were reported.

**Section III - Federal Awards Findings and Questioned Costs Section reported in accordance with the Uniform Guidance**

No matters were reported.

**Section IV - Prior Year Audit Findings**

No matters were reported.



## INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

### Report on Financial Statements

We have audited the financial statements of the City of Temple Terrace, Florida (the City) as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated May 31, 2022.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control over Compliance and Report on the Schedule of Expenditures of Federal Awards required by the Uniform Guidance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated May 31, 2022, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial report. Corrective actions have been taken to address findings and recommendations made in the preceding financial audit report.



### **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based, in part, on representations made by management and the review of financial information provided by the same. The assessment was prepared as of fiscal year-end.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Special District Component Units**

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that all special district component units provided the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, *Rules of the Auditor General*, see separately issued financial statements for the City of Temple Terrace CRA.

### **Additional Matter**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In conjunction with our audit, we did not have any such findings.

The Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the City Council members, and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

**MSL, P.A.**

Certified Public Accountants

Tampa, Florida  
May 31, 2022



## INDEPENDENT ACCOUNTANT'S REPORT

Honorable Mayor and  
Members of the City Council  
City of Temple Terrace, Florida

We have examined the City of Temple Terrace, Florida's (the City) compliance with the requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2021. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied with those requirements, in all material respects. An examination involves performing procedures to obtain evidence about the City's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2021.

**MSL, P.A.**

Certified Public Accountants

Tampa, Florida  
May 31, 2022

## IMPACT FEE AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Jim Ingram, who being duly sworn, deposes and says on oath that:

1. I am the Acting Chief Financial Officer of the City of Temple Terrace) which is a local governmental entity of the State of Florida;
2. The governing body of the City of Temple Terrace adopted (Ordinance No. 1247) implementing an impact fee or authorized (to receive and expend proceeds of an impact fee implemented by Public Schools, Department of Transportation, and the City of Tampa; and
3. The City of Temple Terrace has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.


  
Jim Ingram, Acting Finance Director

STATE OF FLORIDA  
COUNTY OF Hillsborough

SWORN TO AND SUBSCRIBED before me this 28<sup>th</sup> day of June, 2022 (JH)



JENNIFER L. HODGES  
Commission # GG 281420  
Expires December 3, 2022  
Bonded Thru Budget Notary Services

  
NOTARY PUBLIC  
Print Name Jennifee L. Hodges

Personally known ☒ or produced identification \_\_\_\_\_

Type of identification produced: \_\_\_\_\_

My Commission Expires:

December 3, 2022

6606, E. Holmes I



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