

**CITY OF WALDO, FLORIDA**

**ANNUAL FINANCIAL REPORT**

**For the Fiscal Year Ended September 30, 2021**

**CITY OF WALDO, FLORIDA**  
**ANNUAL FINANCIAL REPORT**  
For the Fiscal Year Ended September 30, 2021

**TABLE OF CONTENTS**

	<b>PAGE NO.</b>
<b>INTRODUCTORY SECTION</b>	
List of Principal Officials	5
<b>FINANCIAL SECTION</b>	
Independent Auditor's Report	7 - 8
Management Discussion and Analysis	9 - 13
Statement of Net Position	14 - 15
Statement of Activities	16
Governmental Fund	
Balance Sheet	17
Statement of Revenues, Expenditures and Changes in Fund Balances	18
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	19
Proprietary Fund	
Statement of Net Position	20 - 21
Statement of Revenues, Expenses and Changes in Net Position	22
Statement of Cash Flows	23 - 24
Notes to Financial Statements	25 - 41

**CITY OF WALDO, FLORIDA**  
**ANNUAL FINANCIAL REPORT**  
For the Fiscal Year Ended September 30, 2021

**TABLE OF CONTENTS**

	<b>PAGE NO.</b>
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
General Fund	
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	43 - 46
Notes to Required Supplementary Information	47
<b>OTHER INFORMATION</b>	
Proprietary Fund	
Schedule of Net Position by Function	49
Schedule of Revenues, Expenditures and Changes in Net Position by Function	50
<b>COMPLIANCE SECTION</b>	
Schedule of Expenditures of Federal Awards and State Financial Assistance	52
Notes to Schedule of Expenditures of Federal Awards, State and other Financial Assistance	53
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	54 - 55
Management Letter	56
Independent Accountant's Report	57
Communication with Those Charged with Governance	58 - 59

## **INTRODUCTORY SECTION**

**CITY OF WALDO, FLORIDA**  
**LIST OF PRINCIPAL OFFICIALS**  
**September 30, 2021**

**MAYOR**

**Louie Davis**

**CITY COUNCIL**

**Carolyn Wade,  
Council Chairman**

**Irvin Jackson,  
Council Vice-Chairman**

**Chuck Hall**

**Glen Johnson**

**Rick Pisano**

**CITY CLERK/MANAGER**

**Kim Worley**

**CITY ATTORNEY**

**John McPherson**

## **FINANCIAL SECTION**



Richard C. Powell, Jr., CPA  
Marian Jones Powell, CPA

1359 S.W. Main Blvd.  
Lake City, Florida 32025  
386 / 755-4200  
Fax: 386 / 719-5504  
admin@powellandjonescpa.com

## INDEPENDENT AUDITOR'S REPORT

To the City Council  
City of Waldo, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Waldo, Florida, (the City) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### *Opinion*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of Waldo, Florida, as of September 30, 2021, and the respective changes in financial position and cash flows, where applicable, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Florida Institute of Certified Public Accountants • American Institute of Certified Public Accountants

## **Other Matters**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Waldo, Florida's basic financial statements. The schedule of expenditures of federal awards, state and other financial assistance is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards, state and other financial assistance is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards, state and other financial assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

The schedule of net position by function and the schedule of revenues, expenses and changes in net position by function of the proprietary fund are also presented for purposes of additional analysis and are not a required part of the basic financial statements. Those schedules have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2022, on our consideration of the City of Waldo, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Waldo, Florida's internal control over financial reporting and compliance.



**POWELL & JONES**  
Certified Public Accountants  
Lake City, Florida  
June 27, 2022

**CITY OF WALDO, FLORIDA**  
**Management's Discussion and Analysis**

This discussion and analysis is intended to be an easily readable analysis of the City of Waldo's (City) financial activities based on currently known facts, decisions or conditions. This analysis focuses on current year activities and should be read in conjunction with the financial statements that follow.

**Report Layout**

The City implemented Government Accounting Standards Board (GASB) Statement 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. This statement requires governmental entities to report finances in accordance with specific guidelines. Among these guidelines are the components of this section dealing with management's discussion and analysis. Besides this Management's Discussion and Analysis (MD&A), the report consists of government-wide statements, fund financial statements, notes to the financial statements, and supplementary information. The first several statements are highly condensed and present a government-wide view of the City's finances. Within this view, all City operations are categorized and reported as either governmental or business-type activities. Governmental activities include basic services such as public works, parks and recreation, human services, community development, public safety, and general governmental administration. The City's water, sewer, and solid waste management services are reported as business-type activities. These government-wide statements are designed to be more corporate-like in that all activities are consolidated into a total for the City.

***Basic Financial Statements***

- The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snap-shot view of the assets the City owns, the liabilities it owes and the net difference. The net difference is further separated into amounts restricted for specific purposes and unrestricted amounts. Governmental activities reflect capital assets including infrastructure and long-term liabilities. Business-type activities have long reported capital assets and long-term liabilities. Also, governmental activities are reported on the accrual basis of accounting.
- The Statement of Activities focuses gross and net costs of the City's programs and the extent to which such programs rely upon general tax and other revenues. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.
- Fund financial statements focus separately on governmental and proprietary funds. Governmental fund statements follow the more traditional presentation of financial statements. The City has one major governmental fund which is the general fund. Statements for the City's proprietary fund follow the governmental fund statements and include net position, revenue, expenses and changes in net position, and cash flows.
- The notes to the financial statements provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the City's financial condition.

The MD&A is intended to serve as an introduction to the City's basic financial statements and to explain the significant changes in the financial position and differences in operations between the current and prior years.

## City as a Whole

### Government-wide Financial Statements

A condensed version of the Statement of Net Position follows:

#### Net Position at September 30, 2021 and 2020

	Governmental Activities	Business-type Activities	Total Government	
			2021	2020
<b>Assets</b>				
Cash and investments	\$ 1,913,264	\$ 706,072	\$ 2,619,336	\$ 2,367,427
Other assets	168,108	67,713	235,821	337,546
Capital assets, net	1,893,592	6,284,638	8,178,230	12,999,294
Total assets	<u>3,974,964</u>	<u>7,058,423</u>	<u>11,033,387</u>	<u>15,704,267</u>
<b>Liabilities</b>				
Current liabilities	104,990	291,512	396,502	407,371
Long-term liabilities	25,039	2,089,628	2,114,667	2,166,035
Total liabilities	<u>130,029</u>	<u>2,381,140</u>	<u>2,511,169</u>	<u>2,573,406</u>
<b>Net position</b>				
Net investment in capital assets	1,893,592	4,152,638	6,046,230	10,814,294
Restricted	53,140	103,159	156,299	140,781
Unrestricted	1,898,203	421,486	2,319,689	2,175,786
Total net position	<u>\$ 3,844,935</u>	<u>\$ 4,677,283</u>	<u>\$ 8,522,218</u>	<u>\$ 13,130,861</u>

70% of the City's net position reflect its investment in capital assets (land, buildings, infrastructure, and equipment), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Restricted assets of \$156,299 consist of earmarked funds as reserves for debt service and police training. The remaining balance of unrestricted net position \$2,319,689 may be used to meet the City's ongoing obligations to citizens and creditors.

The following schedule provides a summary of the changes in net position. The increase during the year through Governmental net position is due primarily to budgetary management; the increase in Business-type Activities net position is due primarily to the depreciation of sewer and water infrastructure.

A condensed version of the Statement of Activities follows:

**Change in Net Position  
For the Fiscal Years ended September 30, 2021 and 2020**

	Governmental	Business-type	Total Government	
	Activities	Activities	2021	2020
<b>Revenues</b>				
Program revenues				
Charges for services	\$ 17,394	\$ 629,447	\$ 646,841	\$ 591,394
Grants and contributions	43,413	482,003	525,416	355,099
General revenues				
Taxes	486,923	-	486,923	474,917
Franchise fees	57,859	-	57,859	55,537
Fines and forfeitures	12,215	-	12,215	8,110
Licenses	17,515	-	17,515	14,470
State shared revenues	113,304	-	113,304	101,979
Interest and other	133,233	2,868	136,101	76,998
<b>Total revenues</b>	<b>881,856</b>	<b>1,114,318</b>	<b>1,996,174</b>	<b>1,678,504</b>
<b>Expenses</b>				
General government	542,912	-	542,912	475,977
Public safety	20,454	-	20,454	11,418
Transportation	156,118	-	156,118	106,872
Culture/recreation	70,809	-	70,809	61,246
Interest on long-term debt	-	46,134	46,134	47,515
Water, sewer, and garbage services	-	729,211	729,211	977,944
<b>Total expenses</b>	<b>790,293</b>	<b>775,345</b>	<b>1,565,638</b>	<b>1,680,972</b>
<b>Other Financing Sources</b>				
Building adjustment	(5,039,179)	-	(5,039,179)	-
<b>Total other financing sources</b>	<b>(5,039,179)</b>	<b>-</b>	<b>(5,039,179)</b>	<b>-</b>
Change in net position	(4,947,616)	338,973	(4,608,643)	(2,468)
Beginning net position	8,792,551	4,338,310	13,130,861	13,133,329
<b>Ending net position</b>	<b>\$ 3,844,935</b>	<b>\$ 4,677,283</b>	<b>\$ 8,522,218</b>	<b>\$ 13,130,861</b>

Governmental activities:

Taxes provided 55% of the revenues for Governmental Activities, state shared revenues provided 13%, while Grants and Contributions provided 5%. Most of the Governmental Activities resources are spent for, General Government (69%), Transportation (20%), and Culture/recreation (9%).

Business-type activities:

Business-type activities increased the City's net position by \$338,973.

## Budgetary Highlights

In the General Fund actual revenue amounts were more than budgeted amounts by \$86,906, and budgeted expenditures amounts were less than actual expenditures by \$46,904.

## Capital Assets and Debt Administration

### Capital Assets

At September 30, 2021, the City had \$8.18 million invested in capital assets, including park and recreation facilities, buildings, roads, bridges and water and sewer facilities.

#### Capital Assets at September 30, 2021 and 2020

	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
Not being depreciated:						
Land	\$ 54,724	\$ 54,724	\$ 36,453	\$ 36,453	\$ 91,177	\$ 91,177
CIP	-	-	486,828	-	486,828	-
Being depreciated:						
Buildings and improve	2,302,461	7,405,118	8,550,947	8,550,947	10,853,408	15,956,065
Equipment	270,745	266,345	198,889	190,358	469,634	456,703
Vehicles	35,600	35,600	-	-	35,600	35,600
Subtotal	2,663,530	7,761,787	9,273,117	8,777,758	11,936,647	16,539,545
Accumulated depreciation	(769,938)	(749,023)	(2,988,477)	(2,782,492)	(3,758,415)	(3,531,515)
Capital assets, net	<u>\$1,893,592</u>	<u>\$7,012,764</u>	<u>\$ 6,284,640</u>	<u>\$5,995,266</u>	<u>\$ 8,178,232</u>	<u>\$13,008,030</u>

There was a decrease in capital assets due to the revaluation of the previously donated City Hall property by the County Property Appraiser.

### Debt Outstanding

At year-end, the City had \$2,180,889 in debt outstanding versus \$2,230,380 last year, a decrease of \$49,491.

#### Debt Outstanding at September 30, 2021 and 2020

	Governmental Activities		Business-type Activities		Total Government	
	2021	2020	2021	2020	2021	2020
Bonds payable	\$ -	\$ -	\$ 2,132,000	\$ 2,185,000	\$ 2,132,000	\$ 2,185,000
Compensated absences	33,385	32,776	15,504	12,604	48,889	45,380
Total	<u>\$ 33,385</u>	<u>\$ 32,776</u>	<u>\$ 2,147,504</u>	<u>\$ 2,197,604</u>	<u>\$ 2,180,889</u>	<u>\$ 2,230,380</u>

More detailed information on the City long-term liabilities is presented in the notes to the financial statements.

## **OTHER FINANCIAL INFORMATION**

### **Economic Factors and Rates**

- The current unemployment rate for the City was 2.1%, which is the approximate Alachua County rate.
- The population of the City in 2021 is estimated to be 986 by demographic services.
- The City's ad valorem tax rate for 2021 was 7.5180 mills, which was the same as the 2020 rate of 7.5180 mills.

### **Financial Contact**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, please contact the City Manager at P.O. Drawer B, Waldo, Florida 32694.

**CITY OF WALDO, FLORIDA**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2021**

	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Current assets			
Cash	\$ 1,860,124	\$ 474,552	\$ 2,334,676
Accounts receivable	33,632	67,713	101,345
Prepaid expenses	21,268	-	21,268
Internal balances	112,933	(112,933)	-
Due from other governmental units	275	-	275
Total current assets	<u>2,028,232</u>	<u>429,332</u>	<u>2,457,564</u>
Noncurrent assets			
Restricted assets			
Cash	53,140	110,890	164,030
Investments	-	120,630	120,630
Total restricted assets	<u>53,140</u>	<u>231,520</u>	<u>284,660</u>
Capital assets			
Land	54,724	36,453	91,177
Construction in progress	-	486,828	486,828
Depreciable capital assets, net	1,838,868	5,761,357	7,600,225
Capital assets - net	<u>1,893,592</u>	<u>6,284,638</u>	<u>8,178,230</u>
Total assets	<u>\$ 3,974,964</u>	<u>\$ 6,945,490</u>	<u>\$ 10,920,454</u>
<b>LIABILITIES</b>			
Current liabilities (payable from current assets)			
Payroll liabilities	\$ 1,799	\$ -	\$ 1,799
Accounts payable	35,136	55,899	91,035
Unearned revenue	57,555	-	57,555
Rental deposits	2,000	-	2,000
Compensated absences	8,346	3,876	12,222
Total current liabilities (payable from current assets)	<u>104,836</u>	<u>59,775</u>	<u>164,611</u>
Current liabilities (payable from restricted assets)			
Accrued interest payable	-	3,774	3,774
Sales tax payable	154	-	154
Bonds payable, current portion	-	54,000	54,000
Deposits	-	61,030	61,030
Total current liabilities (payable from restricted assets)	<u>154</u>	<u>118,804</u>	<u>118,958</u>

(continued)

**CITY OF WALDO, FLORIDA**  
**STATEMENT OF NET POSITION**  
**September 30, 2021**

Long-term liabilities			
Bonds payable, long-term portion	-	2,078,000	2,078,000
Compensated absences	25,039	11,628	36,667
Total long-term liabilities	<u>25,039</u>	<u>2,089,628</u>	<u>2,114,667</u>
Total liabilities	<u>130,029</u>	<u>2,268,207</u>	<u>2,398,236</u>
<b>NET POSITION</b>			
Net investment in capital assets	1,893,592	4,152,638	6,046,230
Restricted, debt service	-	103,159	103,159
Restricted, police training	29,935	-	29,935
Restricted, drug forfeitures	23,205	-	23,205
Unrestricted	1,898,203	421,486	2,319,689
Total net position	<u>\$ 3,844,935</u>	<u>\$ 4,677,283</u>	<u>\$ 8,522,218</u>

See notes to financial statements.

**CITY OF WALDO, FLORIDA  
STATEMENT OF ACTIVITIES  
For the Fiscal Year Ended September 30, 2021**

	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net (Expenses) Revenues and Changes in Net Position		
					Governmental Activities	Business-type Activities	Total
<b>Functions/Programs</b>							
<b>Governmental Activities</b>							
General government	\$ 542,912	\$ -	\$ 4,013	\$ 14,400	\$ (524,499)	\$ -	\$ (524,499)
Public safety	20,454	-	-	25,000	4,546	-	4,546
Transportation	156,118	15,599	-	-	(140,519)	-	(140,519)
Culture/recreation	70,809	1,795	-	-	(69,014)	-	(69,014)
<b>Total governmental activities</b>	<b>790,293</b>	<b>17,394</b>	<b>4,013</b>	<b>39,400</b>	<b>(729,486)</b>	<b>-</b>	<b>(729,486)</b>
<b>Business-type activities</b>							
Water services	194,893	202,969	-	482,003	-	490,079	490,079
Sewer services	457,211	325,142	-	-	-	(132,069)	(132,069)
Solid waste	77,107	101,336	-	-	-	24,229	24,229
Interest on long-term debt	46,134	-	-	-	-	(46,134)	(46,134)
<b>Total business-type activities</b>	<b>775,345</b>	<b>629,447</b>	<b>-</b>	<b>482,003</b>	<b>-</b>	<b>336,105</b>	<b>336,105</b>
<b>Total government</b>	<b>\$ 1,565,638</b>	<b>\$ 646,841</b>	<b>\$ 4,013</b>	<b>\$ 521,403</b>	<b>(729,486)</b>	<b>336,105</b>	<b>(393,381)</b>
<b>General revenues</b>							
Property taxes					209,876	-	209,876
Sales and use taxes					157,299	-	157,299
Franchise fees and utility taxes					154,797	-	154,797
Communications service tax					22,810	-	22,810
Licenses and permits					17,515	-	17,515
Fines and forfeitures					12,215	-	12,215
State shared revenues					113,304	-	113,304
Rents and royalties					50,093	-	50,093
Interest					1,359	499	1,858
Sales of surplus assets					70,720	(12,035)	58,685
Other fees and miscellaneous					11,061	14,404	25,465
<b>Total general revenues</b>					<b>821,049</b>	<b>2,868</b>	<b>823,917</b>
<b>Change in net position</b>					<b>91,563</b>	<b>338,973</b>	<b>430,536</b>
<b>Net position - beginning</b>					<b>8,792,551</b>	<b>4,338,310</b>	<b>13,130,861</b>
<b>Building adjustments</b>					<b>(5,039,179)</b>	<b>-</b>	<b>(5,039,179)</b>
<b>Net position - ending</b>					<b>\$ 3,844,935</b>	<b>\$ 4,677,283</b>	<b>\$ 8,522,218</b>

See notes to financial statements.

**CITY OF WALDO, FLORIDA**

**GOVERNMENTAL FUNDS  
BALANCE SHEET**

**September 30, 2021**

	<u>General Fund</u>
<b>ASSETS</b>	
Cash	\$ 1,913,264
Accounts receivable	33,632
Due from other funds	112,933
Due from other governmental units	275
Prepaid expenses	21,268
Total assets	<u>\$ 2,081,372</u>
<b>LIABILITIES</b>	
Accrued liabilities	\$ 1,799
Accounts payable	35,136
Unearned revenue	57,555
Rental deposits	2,000
Due to other governmental units	154
Total liabilities	<u>96,644</u>
<b>FUND BALANCES</b>	
Non-spendable - prepaids	21,268
Restricted - police training	29,935
Restricted - drug forfeitures	23,205
Unassigned	1,910,320
Total fund balances	<u>1,984,728</u>
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	1,893,592
Long-term liabilities are not due in the current period and, therefore, are not reported in the funds.	(33,385)
Net position of governmental activities	<u>\$ 3,844,935</u>

See notes to financial statements.

**CITY OF WALDO, FLORIDA**  
**GOVERNMENTAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**For the Fiscal Year Ended September 30, 2021**

	<u>General Fund</u>
<b>REVENUES</b>	
Taxes	\$ 486,923
Franchise fees	57,859
Licenses and permits	17,515
Intergovernmental	156,717
Charges for services	17,394
Fines and forfeitures	12,215
Miscellaneous	62,513
<b>Total revenues</b>	<b>811,136</b>
 <b>EXPENDITURES</b>	
Current expenditures	
General government	434,264
Public safety	20,454
Transportation	131,846
Culture/recreation	58,236
Capital outlay	
General government	4,400
Transportation	27,956
Public safety	12,500
Culture/recreation	28,771
<b>Total expenditures</b>	<b>718,427</b>
 Excess of revenues over expenditures	 92,709
 <b>OTHER FINANCING SOURCES</b>	
Proceeds from sale of assets	70,720
<b>Total other financing sources</b>	<b>70,720</b>
 Net change in fund balance	 163,429
Fund balance at beginning of year	1,821,299
Fund balance at end of year	<b>\$ 1,984,728</b>

**See notes to financial statements.**

**CITY OF WALDO, FLORIDA**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND  
BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

**For the Fiscal Year Ended September 30, 2021**

Net change in fund balance - total governmental funds		\$ 163,429
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Expenditures for capital assets	73,627	
Devaluation of building and disposals of assets	(5,039,179)	
Less current year depreciation	<u>(144,884)</u>	
		(5,110,436)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in the governmental funds.		
Net (increase) in compensated absences		<u>(609)</u>
Change in net position of governmental activities		<u><u>\$ (4,947,616)</u></u>

See notes to financial statements.

**CITY OF WALDO, FLORIDA  
 PROPRIETARY FUND  
 STATEMENT OF NET POSITION  
 September 30, 2021**

	<u>Enterprise Fund</u>
<b>ASSETS</b>	
Current assets	
Cash	\$ 474,552
Accounts receivable	67,713
Due from other funds	404,890
Total current assets	<u>947,155</u>
Restricted assets	
Cash	110,890
Investments	120,630
Total restricted assets	<u>231,520</u>
Noncurrent assets	
Capital assets	
Not being depreciated:	
Land	36,453
Construction in progress	486,828
Being depreciated:	
Property and equipment	8,749,835
Accumulated depreciation	(2,988,478)
Total capital assets	<u>6,284,638</u>
Total assets	<u>\$ 7,463,313</u>
<b>LIABILITIES AND NET POSITION</b>	
<b>LIABILITIES</b>	
Current liabilities (payable from current assets)	
Accounts payable	\$ 55,899
Due to other funds	517,823
Compensated absences	3,876
Total current liabilities (payable from current assets)	<u>577,598</u>
Current liabilities (payable from restricted assets)	
Accrued interest payable	3,774
Bonds payable, current portion	54,000
Deposits	61,030
Total current liabilities (payable from restricted assets)	<u>118,804</u>
Long-term liabilities	
Compensated absences	11,628
Bonds payable, long-term portion	2,078,000
Total long-term liabilities	<u>2,089,628</u>
Total liabilities	<u>2,786,030</u>

(continued)

**CITY OF WALDO  
PROPRIETARY FUND  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2021**

**NET POSITION**

Net investment in capital assets	4,152,638
Restricted, debt service	103,159
Unrestricted	421,486
Total net position	<u>4,677,283</u>
Total liabilities and net position	<u>\$ 7,463,313</u>

**See notes to financial statements.**

**CITY OF WALDO, FLORIDA**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUND**

**For the Fiscal Year Ended September 30, 2021**

<b>OPERATING REVENUES</b>	<u>Enterprise Fund</u>
Physical environment	
Turn on fees water	\$ 7,180
Water utility revenue	195,789
Garbage/solid waste revenue	101,336
Sewer revenue	325,142
Late charges	9,709
Other revenue	4,695
Total operating revenues	<u>643,851</u>
<b>OPERATING EXPENSES</b>	
Water services	
Personnel services	69,224
Operating expenses	118,638
Depreciation	7,031
Total water services	<u>194,893</u>
Sewer services	
Personnel services	103,837
Operating expenses	154,419
Depreciation	198,955
Total sewer services	<u>457,211</u>
Solid waste services	
Contractual services	77,107
Total solid waste services	<u>77,107</u>
Total operating expenses	<u>729,211</u>
Operating loss	<u>(85,360)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Grant revenue	482,003
Interest earnings	499
Interest expense	(46,134)
Grant expense	(12,035)
Total nonoperating revenues (expenses)	<u>424,333</u>
Net gain	338,973
Net position, beginning of year	4,338,310
Net position, end of year	<u>\$ 4,677,283</u>

**See notes to financial statements.**

**CITY OF WALDO, FLORIDA**  
**PROPRIETARY FUND**  
**STATEMENT OF CASH FLOWS**

For the Fiscal Year Ended September 30, 2021

	<u>Enterprise Fund</u>
Cash flows from operating activities	
Cash received from customers	\$ 721,381
Cash paid to employees and benefits	(170,161)
Cash paid to suppliers	(414,730)
Net cash provided by operating activities	136,490
 Cash flow from non-capital financing activities	
Repayment from General Fund	(26,353)
Net cash provided by (used in) non-capital financing activities	(26,353)
 Cash flows from capital related financing activities:	
Purchases of fixed assets	(495,358)
Proceeds from capital grants	469,968
Principal payments	(53,000)
Interest payments	(46,410)
Net cash (used in) capital and related financing activities	(124,800)
 Cash flows from investing activities	
Investment income	499
Net cash provided by investing activities	499
 Net decrease in cash	(14,164)
 Cash and cash equivalents at beginning of year	720,236
Cash and cash equivalents at end of year	\$ 706,072
 Cash as shown in financial statements	
Cash	\$ 474,552
Restricted cash	110,890
Restricted investments	120,630
	\$ 706,072

See notes to financial statements.

**CITY OF WALDO, FLORIDA**  
**PROPRIETARY FUND**  
**STATEMENT OF CASH FLOWS**  
**RECONCILIATION OF OPERATING LOSS TO NET CASH**  
**USED IN OPERATING ACTIVITIES**  
For the Fiscal Year Ended September 30, 2021

	<u>Enterprise Fund</u>
Operating loss	\$ (85,360)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Depreciation	205,986
Changes in assets decrease (increase) and liabilities (decrease) increase:	
Accounts receivable, net	75,860
Accounts payable	(64,566)
Customer deposits	1,670
Accrued compensated absences	2,900
Total adjustments	221,850
Net cash used in operating activities	\$ 136,490

See notes to financial statements.

## CITY OF WALDO, FLORIDA

### NOTES TO FINANCIAL STATEMENTS

September 30, 2021

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Waldo (the City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting principles. Pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989, are not applied in the preparation of the financial statements of the proprietary fund type in accordance with GASB Statement 20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

**A. Reporting Entity** - The City of Waldo, Florida is a municipality created pursuant to provisions of Chapter 165, *Florida Statutes*, and was specifically organized under and derives its power from Chapter 14451-No. 887 of the *Laws of Florida*. It is governed by a Mayor and a five member City Council, all of whom are individually elected.

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities. Based upon the application of these criteria, management determined that the following component unit existed which should be included within the reporting entity.

**B. Measurement Focus and Basis of Accounting** - The basic financial statements of the City are comprised of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

## **1. Government-wide Financial Statements**

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from any legally separate component unit for which the primary government is financially accountable.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and agency fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33 - Accounting and Financial Reporting for Nonexchange Transactions.

Program revenues include charges for services and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. As applicable, the City also chooses to eliminate the indirect costs between governmental activities to avoid the "doubling up" effect.

## **2. Fund Financial Statements**

The underlying accounting system of the City is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the City's governmental and proprietary funds are presented after the government-wide financial statements. These statements display information about major funds individually, and nonmajor funds in the aggregate for governmental and enterprise funds, as applicable.

**Governmental Funds** - Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be

available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Franchise fees, licenses, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the City.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources." Governmental funds operating statements present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Any non-current portions of long-term receivables (special assessments) due to governmental funds are reported on their balance sheets in spite of their spending measurement focus.

Non-current portions of other long-term receivables are offset by fund balance reserve accounts. Because of their spending measurement focus, expenditure recognition for governmental fund types exclude amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

**Proprietary Funds** - The City's Water, Sewer and Solid Waste Enterprise Fund is a proprietary fund. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when the related goods and services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies, taxes, and investment earnings, result from nonexchange transactions or ancillary activities.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

**C. Basis of Accounting** - GASB Statement 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures, expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The City has used GASB 34 minimum criteria for major fund determination. The City has two major funds as follows:

**1. Governmental Major Fund:**

**General Fund** - The General Fund is the general operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund.

**2. Proprietary Major Fund:**

**Enterprise Fund** - The Enterprise Fund accounts for the revenues, expenses, assets, and liabilities associated with the City operated water, sewer, and solid waste disposal services.

**Non-current Governmental Assets/Liabilities:**

GASB Statement 34 requires non-current governmental assets, such as land and building, and noncurrent governmental liabilities, such as general obligation bonds and capital leases, be reported in the governmental activities column in the government-wide statement of net position.

**D. Assets, Liabilities and Net Position or Equity**

- 1. Cash and Investments** - Cash includes amounts in demand deposits as well as short-term money market investment accounts. Investments, consisting of certificates of deposit, are stated at cost which approximates market value. All such deposits and investments are insured and collateralized as required by state law.
- 2. Cash Equivalents** - For purposes of the statement of cash flows, the City considers all highly liquid debt instruments with a maturity of three months or less, excluding money market accounts, to be cash equivalents.
- 3. Allowance for Doubtful Accounts** - As applicable year-to-year, the City provides an allowance for Enterprise Fund accounts receivable that may become uncollectible. At September 30, 2021, there were no amounts exceeding 180 days, therefore no allowance for doubtful accounts was reported. No other allowances for doubtful accounts are maintained since other fund accounts receivable are considered collectible as reported at September 30, 2021.
- 4. Receivables and Payables** - Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All receivables are shown net of an allowance for doubtful accounts. Any receivables in excess of 180 days would comprise the trade accounts receivable allowance for doubtful accounts.

- 5. Inventories** - The costs of governmental and enterprise fund inventories are recorded as expenditures when purchased rather than when consumed. The actual amounts of any

inventory type goods on hand at year end would not be material.

6. **Restricted Assets** - Certain proceeds of enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. The “revenue bond current debt service” account is used to segregate resources accumulated for debt service payments over the next twelve months. The “revenue bond reserve” account is used to report resources set aside to make up potential future deficiencies in the revenue bond current debt service account, and to report resources set aside to meet unexpected contingencies or to fund asset renewals and replacements. The cash proceeds of enterprise fund customer deposits are also shown as restricted assets. Other restricted assets are classifications by the City Council.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, restricted resources are applied first.

7. **Encumbrances** - Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation, is not utilized by the City.
8. **Capital Assets** - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., streets, bridges, right-of-ways, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$500 or more and an estimated useful life in excess of one year. Except for roads and bridges constructed prior to October 1, 1981, assets are recorded at historical cost. Roads and bridges constructed prior to October 1, 1981 are generally not reported. Donated capital assets are recorded at estimated fair market value at the date of donations.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the City are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Building and improvements	10 - 50
Machinery and equipment	5 - 14
Street and related infrastructure	20 - 40

9. **Capitalization of Interest** - Interest related to borrowings are capitalized during the construction period. These costs are netted against applicable interest earnings on construction fund investments. During the current period, the City did not have any capitalized interest.
10. **Unearned Revenues** - Unearned revenues reported in government-wide financial statements represent revenues received but not yet earned. The unearned revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of

accounting. Unearned revenues reported in governmental fund financial statements represent revenues received but not earned, which are measurable but not available and, in accordance with the modified accrual basis of accounting, are reported as unearned revenues.

**11. Accrued Compensated Absences** - The City accrues accumulated unpaid vacation and sick leave when earned by the employee. The current portion is the amount estimated to be used in the following year. The non-current portion is the amount estimated to be used in subsequent fiscal years. Both the current and non-current estimated accrued compensated absences amounts for governmental funds are maintained separately and represent a reconciling item between the fund and government-wide presentation.

**12. Fund Balances/Net Position**

**A. Governmental Funds**

As of September 30, 2021, fund balances of the governmental funds are classified as follows:

Non-spendable – amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

Restricted – amounts that can be spent only for specific purpose because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the City Council. The City Council is the highest level of decision-making authority for the City. Commitments may be established, modified or rescinded only through ordinances or resolutions approved by the City Council.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the City’s general policy, only the City Council may assign amounts for specific purposes.

Unassigned – all other spendable amounts.

As of September 30, 2021, fund balances are composed of the following:

	<u>Amount</u>
Non-spendable prepaids:	\$ 21,268
Restricted for:	
Police training	29,935
Drug forfeitures	23,205
Unassigned	<u>1,910,320</u>
	<u>\$ 1,984,728</u>

When an expenditure is incurred for purposes to which both restricted and unrestricted fund balance is available, the City considered restricted funds to have

been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City Council has provided otherwise in its commitment or assignment actions.

**B. Proprietary Funds**

Restrictions of equity show amounts that are not appropriated for expenditures or are legally restricted for specific uses.

As of September 30, 2021, net position is composed of the following:

	<u>Amount</u>
Net investment in capital assets	\$ 4,152,638
Restricted for debt service	103,159
Unrestricted	<u>421,486</u>
	<u>\$ 4,677,283</u>

**NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position.**

“Total fund balances” of the City’s governmental funds \$1,984,728 differs from “net position” of governmental activities \$3,844,935 reported in the statement of net position. This difference primarily results from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental funds balance sheet.

Capital related items

When capital assets (property, plant, equipment) that are to be used in governmental activities are purchased or constructed, the cost of these assets are reported as expenditures in governmental funds. However, the statement of net position included those capital assets among the assets of the City as a whole.

Cost of capital assets	\$ 2,663,530
Accumulated depreciation	<u>(769,938)</u>
Total	<u>\$ 1,893,592</u>

Long-term debt transactions

Long-term liabilities applicable to the City’s governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net position. Balances at September 30, 2021, were:

Accrued compensated absences	<u>(33,385)</u>
Total	<u>\$ (33,385)</u>

**CITY OF WALDO, FLORIDA**

**NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position**

	Total Governmental Funds	Capital Related Items	Long-term Debt Transactions	Statement of Net Position
<b>ASSETS</b>				
Cash and investments	\$ 1,913,264	\$ -	\$ -	\$ 1,913,264
Accounts receivable	33,632	-	-	33,632
Due from other funds	112,933	-	-	112,933
Due from other governmental units	275	-	-	275
Prepaid expenses	21,268	-	-	21,268
Capital assets - net	-	1,893,592	-	1,893,592
<b>Total assets</b>	<b><u>\$ 2,081,372</u></b>	<b><u>\$ 1,893,592</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 3,974,964</u></b>
<b>LIABILITIES AND FUND BALANES</b>				
<b>Liabilities</b>				
Accrued liabilities	\$ 1,799	\$ -	\$ -	\$ 1,799
Accounts payable	35,136	-	-	35,136
Unearned revenue	57,555	-	-	57,555
Rental deposits	2,000	-	-	2,000
Compensated absences	-	-	33,385	33,385
Due to other governmental units	154	-	-	154
<b>Total liabilities</b>	<b><u>96,644</u></b>	<b><u>-</u></b>	<b><u>33,385</u></b>	<b><u>130,029</u></b>
Fund balance/net position	<u>1,984,728</u>	<u>1,893,592</u>	<u>(33,385)</u>	<u>3,844,935</u>
<b>Total liabilities and fund balances/net position</b>	<b><u>\$ 2,081,372</u></b>	<b><u>\$ 1,893,592</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 3,974,964</u></b>

**B. Explanation of Differences Between Governmental Fund Operating Statements and the Statement of Activities**

The “net change in fund balances” for governmental funds \$163,429 differs from the “change in net position” for governmental activities \$(4,947,616) reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

**Capital related items**

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balances decrease by the amount of financial resources expended, whereas net position decrease by the amount of depreciation expense charges for the year.

Capital outlay	\$ 73,627
Devaluation of building and asset disposal	(5,039,179)
Depreciation expense	(144,884)
	<u>\$ (5,110,436)</u>

**Long-term debt transactions**

Governmental funds do not report increases or decreases in long-term accrued compensated absences. However, in the statement of activities, the decrease reduces expenses.

Increase in accrued compensated absences	\$ (609)
	<u>\$ (609)</u>

**CITY OF WALDO, FLORIDA**

**NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**B. Explanation of Differences Between Government Fund Operating Statements and the Statement of Activities**

	Total Governmental Funds	Capital Related Items	Long-term Debt Transactions	Statement of Activities
<b>REVENUES</b>				
Taxes	\$ 486,923	\$ -	\$ -	\$ 486,923
Franchise fees	57,859			57,859
Licenses and permits	17,515	-	-	17,515
Intergovernmental	156,717	-	-	156,717
Charges for Services	17,394	-	-	17,394
Fines and forfeitures	12,215	-	-	12,215
Miscellaneous	62,513	-	-	62,513
<b>Total revenues</b>	<b>811,136</b>	<b>-</b>	<b>-</b>	<b>811,136</b>
<b>EXPENDITURES</b>				
<b>Current expenditures</b>				
General government	434,264	108,039	609	542,912
Public safety	20,454	-	-	20,454
Transportation	131,846	24,272	-	156,118
Culture/recreation	58,236	12,573	-	70,809
<b>Capital outlay</b>				
General government	4,400	(4,400)	-	-
Transportation	27,956	(27,956)	-	-
Public safety	12,500	(12,500)	-	-
Culture/recreation	28,771	(28,771)	-	-
<b>Total expenditures</b>	<b>718,427</b>	<b>71,257</b>	<b>609</b>	<b>790,293</b>
<b>Excess of revenues over expenditures</b>	<b>92,709</b>	<b>(71,257)</b>	<b>(609)</b>	<b>20,843</b>
<b>OTHER FINANCING SOURCES</b>				
Gain on sale of assets	70,720	-	-	70,720
Disposal of fixed assets		53,812		53,812
Appraisal adjustment	-	(5,092,991)	-	(5,092,991)
<b>Total other financing sources</b>	<b>70,720</b>	<b>(5,039,179)</b>	<b>-</b>	<b>(4,968,459)</b>
<b>Net change in fund balance</b>	<b>163,429</b>	<b>(5,110,436)</b>	<b>(609)</b>	<b>(4,947,616)</b>
Fund balance at beginning of year	1,821,299	7,004,028	(32,776)	8,792,551
Fund balance at end of year	<b>\$ 1,984,728</b>	<b>\$ 1,893,592</b>	<b>\$ (33,385)</b>	<b>\$ 3,844,935</b>

**NOTE 3. LEGAL COMPLIANCE–BUDGETS**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to September 1, the City Manager develops a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. Prior to September 30, the budget is legally enacted by the City Council through passage of an ordinance.
4. Any revision that alters the total expenditures of any fund or transfers budgeted amounts between departments within any fund must be approved by the City Council.
5. Budgets for all City funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgeted amounts are as originally adopted, or as amended by the City Council. Individual amendments were not material in relation to the original appropriations which were amended.

**NOTE 4. DEPOSITS AND INVESTMENTS**

Deposits. The bank balances of the City deposits were fully insured by federal depository insurance or pledged collateral under state law.

Investments. Under state law, the City is allowed to invest surplus funds in guaranteed obligations of the U.S. government, interest bearing accounts of financial institutions which are legally secured, and the Local Government Surplus Funds Trust Fund. The City’s investments in the amount of \$120,630, consist of certificates of deposits in a qualified depository with original maturities in excess of ninety days. The investments were fully insured at September 30, 2021.

**Schedule of Investments at September 30, 2021**

Certificates of deposit	<u>\$ 120,630</u>
-------------------------	-------------------

**NOTE 5. PROPERTY TAX REVENUES**

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the 2020-2021 fiscal year were levied in October 2020. All taxes are due and payable on November 1 or as soon as the assessment roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year end.

**NOTE 6. CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2021, was as follows:

	Beginning Balance	Additions	Deletions / Revaluations	Ending Balance
<b>Governmental activities:</b>				
Non-depreciable capital assets not being depreciated:				
Land	\$ 54,724	\$ -	\$ -	\$ 54,724
Total Non-depreciable capital assets	<u>54,724</u>	<u>-</u>	<u>-</u>	<u>54,724</u>
Depreciable capital assets:				
Buildings and improvements	7,405,118	69,227	(5,171,884)	2,302,461
Equipment	266,345	4,400	-	270,745
Vehicles	35,600	-	-	35,600
Total depreciable capital assets	<u>7,707,063</u>	<u>73,627</u>	<u>(5,171,884)</u>	<u>2,608,806</u>
Buildings and improvements	(529,029)	(125,537)	123,969	(530,597)
Equipment	(185,594)	(18,147)	-	(203,741)
Vehicles	(34,400)	(1,200)	-	(35,600)
Total accumulated depreciation	<u>(749,023)</u>	<u>(144,884)</u>	<u>123,969</u>	<u>(769,938)</u>
Total depreciable capital assets, net	<u>6,958,040</u>	<u>(71,257)</u>	<u>(5,047,915)</u>	<u>1,838,868</u>
Governmental activities capital assets, net	<u>\$ 7,012,764</u>	<u>\$ (71,257)</u>	<u>\$ (5,047,915)</u>	<u>\$ 1,893,592</u>
<b>Business-type activities:</b>				
Non-depreciable assets:				
Land	\$ 36,453	\$ -	\$ -	\$ 36,453
CIP	-	486,828	-	486,828
Total Non-depreciable assets	<u>36,453</u>	<u>486,828</u>	<u>-</u>	<u>523,281</u>
Depreciable assets:				
Buildings and improvements	8,550,947	-	-	8,550,947
Equipment	190,358	8,530	-	198,888
Total depreciable capital assets	<u>8,741,305</u>	<u>982,186</u>	<u>-</u>	<u>9,273,116</u>
Less accumulated depreciation	<u>(2,782,492)</u>	<u>(205,986)</u>	<u>-</u>	<u>(2,988,478)</u>
Total depreciable capital assets, net	<u>5,958,813</u>			
Business-type activities capital assets, net	<u>\$ 5,995,266</u>	<u>\$ 776,200</u>	<u>\$ -</u>	<u>\$ 6,284,638</u>

Depreciation expense was charged to functions/programs of the City as follows:

<b>Governmental activities:</b>	
General government	\$ 108,039
Streets/roads	24,272
Recreation	12,573
Total depreciation expense - governmental activities	<u>\$ 144,884</u>
<b>Business-type activities:</b>	
Water	\$ 7,031
Sewer	198,955
Total depreciation expense - business-type activities	<u>\$ 205,986</u>

During the year, the City Hall facility, which was previously donated to the City was revalued by the County Property Appraiser which resulted in a decreased value of \$5,171,884 which was recorded by the City to more accurately reflect its capital assets value.

**NOTE 7. INTERFUND RECEIVABLES/PAYABLES**

The following is a schedule of interfund receivables and payables at September 30, 2021.

<u>Fund</u>	<u>Interfund Receivable</u>	<u>Interfund Payable</u>
General	\$ 112,933	\$ -
Enterprise	404,890	517,823
	<u>\$ 517,823</u>	<u>\$ 517,823</u>

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

**NOTE 8. RECEIVABLE AND PAYABLE BALANCES**

**Receivables**

Receivables at September 30, 2021 net of allowances for bad debts, were as follows:

	<u>Accounts</u>	<u>Due from Other Governmental Units</u>	<u>Total Receivables</u>
Governmental activities: General	\$ 33,632	\$ 275	\$ 33,907
Business-type activities: Enterprise	67,713	-	67,713
	<u>\$ 101,345</u>	<u>\$ 275</u>	<u>\$ 101,620</u>

**Payables**

Payables at September 30, 2021, were as follows:

	<u>Vendors</u>
Governmental activities: General	<u>\$ 35,136</u>
Business-type activities Enterprise	<u>\$ 55,899</u>

**NOTE 9. PROPRIETARY LONG-TERM DEBT**

**USDA Wastewater Revenue Bonds 2013**

On June 21, 2013, the City closed on a revenue bond issue from the United States Department of Agriculture in the total amount of \$2,527,000. Proceeds of the revenue bond were used to retire the Capital City Bank anticipation note in the amount of \$1,339,336, with the balance used for the wastewater extension project. The bond is payable over 39 annual payments including interest of 2.125%.

Reserve funds – The following reserves are required to be maintained for these revenue bonds:

1. The bond ordinance requires a sinking fund reserve which accumulates a monthly sum equal to 1/12 of the principal and interest of the bond payment due on the next succeeding September 1.
2. An additional reserve equal to the maximum annual debt service requirement over the period of the bond to be used for; operation and maintenance fund to pay operating expenses pursuant to the annual budget; and payment of any principal and interest if the funds of the Sinking Fund are insufficient. This reserve is maintained by transferring monthly from the revenue account an amount equal to \$10,219 annually until fully funded. This reserve was fully funded at September 30, 2021.

Revenue bond debt service requirements to maturity, including \$775,279 of interest, are as follows:

<u>September 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Payment</u>
2022	\$ 54,000	\$ 45,284	\$ 99,284
2023	55,000	44,136	99,136
2024	56,000	42,968	98,968
2025	57,000	41,778	98,778
2026	58,000	40,556	98,556
2027-2031	305,000	183,919	488,919
2032-2036	330,000	150,451	480,451
2037-2041	355,000	114,326	469,326
2042-2046	378,000	75,565	453,565
2047-2051	400,000	34,532	434,532
2052	84,000	1,764	85,764
Total	<u>\$ 2,132,000</u>	<u>\$ 775,279</u>	<u>\$ 2,907,279</u>

A summary of changes in proprietary long-term debt follows:

	<u>Balance October 1, 2020</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance September 30, 2021</u>	<u>Due Within One Year</u>
Notes payable:					
USDA Revenue Bonds	\$ 2,185,000	\$ -	\$ 53,000	\$2,132,000	\$ 54,000
Compensated absences	12,604	2,900	-	15,504	3,876
	<u>\$ 2,197,604</u>	<u>\$ 2,900</u>	<u>\$ 53,000</u>	<u>\$2,147,504</u>	<u>\$ 57,876</u>

**NOTE 10. GOVERNMENTAL LONG-TERM DEBT**

A summary of changes in governmental long-term debt follows:

	Balance October 31, 2020	Additions	Deductions	Balance September 30, 2021	Due Within One Year
Accrued compensated absences	32,776	609	-	33,385	8,346
	<u>\$ 32,776</u>	<u>\$ 609</u>	<u>\$ -</u>	<u>\$ 33,385</u>	<u>\$ 8,346</u>

Inasmuch as records kept for compensated absences relate only to hours earned, used, and available, the effect of changes in individual employee compensation rates and gross additions and deletions to the reported value of the liability for compensated absences cannot be reasonably determined. Accordingly, only the net change in the accumulated value of compensated absences is shown for the current fiscal year.

**NOTE 11. RETIREMENT SYSTEM**

The City maintains a defined contribution retirement plan underwritten by Mutual of America Life Insurance Company. All employees eighteen years of age that have completed six months of service receive monthly contributions of five percent of their salary under the plan. No employee contributions are permitted under the plan. Employees are immediately vested in the plan from the date of their participation. During the year, total contributions to the plan were \$12,228. Contributions for 2020 and 2019 \$12,124 and \$11,970, respectively.

This plan is not subject to the requirements of ERISA or Internal Revenue Service regulations relating to qualified pension plans.

**NOTE 12. CONTINGENT LIABILITIES**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the Federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any to be immaterial.

In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) was characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities and results of the City. The occurrence and extent of such an impact will depend on future developments, including (i) the duration and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel or meetings, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain.

**NOTE 13. RISK MANAGEMENT**

The City is exposed to various risks of loss related to theft of, damage to and destruction of assets; and injury or death on the job of all employees. These risks are primarily covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial or workers' compensation insurance coverage for the past three years. There has been no reduction in insurance coverage from the previous year.

**NOTE 14. FIRE PROTECTION SERVICES**

In a prior year, the City entered into an Interlocal agreement with the Alachua County Board of County Commissioners (the County) whereby the County agreed to provide fire protection services within the City, and the City would disband its Fire Department. Under the terms of the agreement, the City transferred its fire station and fire suppression equipment to the County, with the County reimbursing the City for the outstanding related equipment financing. The City's corporate limits are included as taxable property for the County's fire services municipal services taxing district. The effective date of the agreement is October 1, 2009 with termination by either party permitted with one year's notice.

**NOTE 15. LONG-TERM CONTRACTS**

Effective March 13, 2011 the City entered into a contract with Gainesville Regional Utilities for the treatment of wastewater. The contract is for a 40-year term. The contract fees are payable monthly and based upon usage. In the current year, \$93,905 was paid under the contract.

**NOTE 16. OTHER POST EMPLOYMENT BENEFITS**

Pursuant to the provisions of Section 112.8011, *Florida Statutes*, former employees and eligible dependents who retire from the City may continue to participate in the City's fully insured health and hospitalization plan. These retirees are completely responsible for payment of their insurance premiums and the City does not contribute toward this payment. Based upon prior experience, the assumed participation rate is zero percent and current insurance premiums are not affected by the requirements of Section 112.8011, *Florida Statutes*. An actuarial projection with a zero assumed participation rate, which is consistent with actual results, would result in an Other Post Employment Benefit (OPEB) obligation of zero. Accordingly, there is no OPEB obligation recorded in the financial statements.

**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF WALDO, FLORIDA**

**GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET  
AND ACTUAL  
For the Fiscal Year Ended September 30, 2021**

	Original Budgeted Amounts	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)
<b>REVENUES</b>				
Taxes				
Ad valorem	\$ 204,577	\$ 204,577	\$ 209,876	\$ 5,299
Sales and use taxes				
Local option gas tax	99,424	99,424	93,614	(5,810)
Discretionary sales tax	57,020	57,020	63,685	6,665
Communication service tax	21,002	21,002	22,810	1,808
Utility franchise fees	55,933	55,933	57,859	1,926
Utility service tax				
Electric	66,000	66,000	78,100	12,100
Propane	1,200	1,200	1,327	127
Water	-	-	17,511	17,511
Total taxes	<u>505,156</u>	<u>505,156</u>	<u>544,782</u>	<u>22,115</u>
Licenses and permits				
Professional and occupational	2,200	2,200	2,552	352
Election fees	165	165	172	7
Building permits	4,000	4,000	14,791	10,791
Total licenses and permits	<u>6,365</u>	<u>6,365</u>	<u>17,515</u>	<u>11,150</u>
Intergovernmental				
Federal grants				
General government				
CARES Act	-	-	14,400	14,400
Public safety				
FDLE grant	-	-	25,000	25,000
Total federal grants	<u>-</u>	<u>-</u>	<u>39,400</u>	<u>39,400</u>
Local grants				
Culture/recreation				
County grant	-	-	4,013	4,013
Total state grants	<u>-</u>	<u>-</u>	<u>4,013</u>	<u>4,013</u>
State shared revenue				
State revenue sharing	45,440	45,440	48,842	3,402
Mobile home licenses	450	450	495	45
Alcoholic beverage licenses	600	600	1,028	428
Local government half-cent sales tax	62,522	62,522	62,939	417
Total intergovernmental	<u>109,012</u>	<u>109,012</u>	<u>113,304</u>	<u>4,292</u>

(continued)

**CITY OF WALDO, FLORIDA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2021**

	Original Budgeted Amounts	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)
<b>Charges for services</b>				
Highway lighting	-	-	15,599	15,599
Culture/recreation				
Special events	1,200	1,200	1,795	595
<b>Total charges for services</b>	<u>1,200</u>	<u>1,200</u>	<u>17,394</u>	<u>16,194</u>
<b>Fines and forfeitures</b>				
Court cases				
Court fines	5,000	5,000	12,215	7,215
<b>Total fines and forfeitures</b>	<u>5,000</u>	<u>5,000</u>	<u>12,215</u>	<u>7,215</u>
<b>Miscellaneous</b>				
Interest earnings				
Interest on investments	26,968	26,968	1,359	(25,609)
Rents and royalties				
Rent cable	1,200	1,200	1,200	-
Rent telephone	20,988	20,988	20,988	-
Rent library/community center	44,081	44,011	27,905	(16,106)
Other miscellaneous				
Other miscellaneous income	4,260	4,330	11,061	6,731
<b>Total miscellaneous</b>	<u>97,497</u>	<u>97,497</u>	<u>62,513</u>	<u>(34,984)</u>
<b>Total revenues</b>	<u>724,230</u>	<u>724,230</u>	<u>811,136</u>	<u>86,906</u>

(continued)

**CITY OF WALDO, FLORIDA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2021**

	Original Budgeted Amounts	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)
<b>EXPENDITURES</b>				
General government				
Legislative				
Personnel services	\$ 19,491	\$ 19,491	\$ 19,491	\$ -
Financial and administrative				
Personnel services	108,694	108,694	97,697	10,997
Operating expenses	203,035	198,221	244,849	(46,628)
Capital outlay	31,000	31,000	4,400	26,600
Total financial and administrative	<u>362,220</u>	<u>357,406</u>	<u>366,437</u>	<u>(9,031)</u>
Legal counsel				
Operating expenses	18,000	18,000	19,300	(1,300)
Comprehensive planning				
Operating expenses	10,000	10,000	3,113	6,887
Other general government				
Operating expenses	27,920	32,734	49,814	(17,080)
Total general government	<u>418,140</u>	<u>418,140</u>	<u>438,664</u>	<u>(20,524)</u>
Public safety				
Law enforcement				
Operating expenses	-	-	12,500	(12,500)
Capital outlay	-	-	12,500	(12,500)
Protective inspections				
Operating expenses	9,500	9,500	7,954	1,546
Total public safety	<u>9,500</u>	<u>9,500</u>	<u>32,954</u>	<u>(23,454)</u>
Transportation				
Roads and streets				
Personnel services	76,110	76,110	71,060	5,050
Operating expenses	61,212	61,212	60,786	426
Capital outlay	2,000	2,000	27,956	(25,956)
Total transportation	<u>139,322</u>	<u>139,322</u>	<u>159,802</u>	<u>(20,480)</u>

(continued)

**CITY OF WALDO, FLORIDA  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2021**

	Original Budgeted Amounts	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)
Culture/recreation				
Parks and recreation				
Personnel services	\$ 12,245	\$ 12,245	\$ 12,115	\$ 130
Operating expenses	12,396	12,396	12,967	(571)
Capital outlay	57,020	57,020	28,771	28,249
Special events				
Operating expenses	5,000	5,000	4,191	809
Special recreation facilities				
Operating expenses	17,900	17,900	28,963	(11,063)
Total culture/recreation	<u>104,561</u>	<u>104,561</u>	<u>87,007</u>	<u>17,554</u>
Total expenditures	<u>671,523</u>	<u>671,523</u>	<u>718,427</u>	<u>(46,904)</u>
Excess of revenues over expenditures	52,707	52,707	92,709	40,002
<b>OTHER FINANCING SOURCES</b>				
Gain on sale of assets	-	-	70,720	70,720
Total other financing sources	<u>-</u>	<u>-</u>	<u>70,720</u>	<u>70,720</u>
Net change in fund balance	52,707	52,707	163,429	110,722
Fund balance at beginning of year	1,821,299	1,821,299	1,821,299	-
Fund balance at end of year	<u>\$ 1,874,006</u>	<u>\$ 1,874,006</u>	<u>\$ 1,984,728</u>	<u>\$ 110,722</u>

See notes to financial statements.

**CITY OF WALDO, FLORIDA  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
SEPTEMBER 30, 2021**

**I. Stewardship, Compliance, and Accountability**

- A. Budgetary information.** The City, in establishing its budgetary data reflected in the financial statements follows the procedures set out in Chapters 166 and 200, *Florida Statutes*. The City prepares a tentative budget, which is used by the City at a public workshop to prepare the budgets for the coming year. Public hearings are conducted to obtain taxpayer comments. Subsequently, these budgets are legally adopted through the passage of a resolution at an advertised public session. Such actions are recorded in the City's minutes.

The budget is adopted on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America (GAAP). The only exception to the GAAP basis is the Enterprise Fund, where depreciation is not budgeted for capital assets, while capital outlay expenditures are budgeted and are reclassified into fixed assets. These are then eliminated from the results of operations for financial reporting purposes in the Enterprise Fund. Estimated beginning fund balances are considered in the budgetary process, but are not included in the financial statements as budgeted revenues.

The annual budget serves as the legal authorization for expenditures. All budget amendments, which change the legally adopted total appropriation for a fund, are approved by the City Council.

If during the fiscal year, additional revenue becomes available for appropriations in excess of those estimated in the budget, the City Council, by resolution, may make supplemental appropriations for the year up to the amount of such excess.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to September 1, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted in August and September to obtain taxpayer comments.
3. Prior to November 1, the budget is legally enacted through passage of an ordinance.
4. The legal level of budgetary control is the department level; however, the City Council may, by formal motion, transfer appropriations between departments and may use surplus revenues not appropriated in the budget for any municipal purpose.
5. Budgets are prepared in accordance with accounting principles generally accepted in the United States of America for governmental fund types.

## **OTHER INFORMATION**

**CITY OF WALDO, FLORIDA  
 PROPRIETARY FUND  
 SCHEDULE OF NET POSITION BY FUNCTION  
 For the Fiscal Year Ended September 30, 2021**

	Solid Waste	Water	Sewer	Total
<b>ASSETS</b>				
Current assets				
Cash	\$ -	\$ 189,821	\$ 284,731	\$ 474,552
Accounts receivable	-	27,085	40,628	67,713
Due from other funds	78,092	326,798	-	404,890
Total current assets	<u>78,092</u>	<u>543,704</u>	<u>325,359</u>	<u>947,155</u>
Restricted assets				
Cash	-	-	110,890	110,890
Investments	-	-	120,630	120,630
Total restricted assets	<u>-</u>	<u>-</u>	<u>231,520</u>	<u>231,520</u>
Noncurrent assets				
Fixed assets				
Land	-	-	36,453	36,453
Construction in progress	-	486,828	-	486,828
Property and equipment	-	655,575	8,094,260	8,749,835
Accumulated depreciation	-	(418,878)	(2,569,600)	(2,988,478)
Total noncurrent assets	<u>-</u>	<u>723,525</u>	<u>5,561,113</u>	<u>6,284,638</u>
Total assets	<u>\$ 78,092</u>	<u>\$ 1,267,229</u>	<u>\$ 6,117,992</u>	<u>\$ 7,463,313</u>
<b>LIABILITIES AND NET POSITION</b>				
<b>LIABILITIES</b>				
Current liabilities (payable from current assets)				
Accounts payable	\$ -	\$ -	\$ 55,899	\$ 55,899
Due to other funds	-	123,265	394,558	517,823
Compensated absences	-	2,399	1,477	3,876
Total current liabilities (payable from current assets)	<u>-</u>	<u>125,664</u>	<u>451,934</u>	<u>577,598</u>
Current liabilities (payable from restricted assets)				
Deposits	-	24,412	36,618	61,030
Accrued interest payable	-	-	3,774	3,774
Bonds payable, current portion	-	-	54,000	54,000
Total current liabilities (payable from restricted assets)	<u>-</u>	<u>24,412</u>	<u>94,392</u>	<u>118,804</u>
Long-term liabilities				
Compensated absences	-	7,196	4,432	11,628
Bonds payable, long-term portion	-	-	2,078,000	2,078,000
Total long-term liabilities	<u>-</u>	<u>7,196</u>	<u>2,082,432</u>	<u>2,089,628</u>
Total liabilities	<u>-</u>	<u>157,272</u>	<u>2,628,758</u>	<u>2,786,030</u>
<b>NET POSITION</b>				
Net investment in capital assets	-	723,525	3,429,113	4,152,638
Restricted, debt service	-	-	103,159	103,159
Unrestricted	78,092	386,432	(43,038)	421,486
Total net position	<u>78,092</u>	<u>1,109,957</u>	<u>3,489,234</u>	<u>4,677,283</u>
Total liabilities and net position	<u>\$ 78,092</u>	<u>\$ 1,267,229</u>	<u>\$ 6,117,992</u>	<u>\$ 7,463,313</u>

See notes to financial statements.

**CITY OF WALDO, FLORIDA  
 PROPRIETARY FUND  
 SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION BY FUNCTION  
 For the Fiscal Year Ended September 30, 2021**

<b>OPERATING REVENUES</b>	<u>Solid Waste</u>	<u>Water</u>	<u>Sewer</u>	<u>Total</u>
Physical environment				
Turn on fees water	\$ -	\$ 7,180	\$ -	\$ 7,180
Water utility revenue	-	195,789	-	195,789
Garbage/solid waste revenue	101,336	-	-	101,336
Sewer revenue	-	-	325,142	325,142
Late charges	-	3,884	5,825	9,709
Other revenue	-	4,570	125	4,695
<b>Total operating revenues</b>	<u>101,336</u>	<u>211,423</u>	<u>331,092</u>	<u>643,851</u>
<b>OPERATING EXPENSES</b>				
Water/sewer services				
Personnel services	-	69,224	103,837	173,061
Operating expenses	-	118,638	154,419	273,057
Depreciation	-	7,031	198,955	205,986
<b>Total water/sewer services</b>	<u>-</u>	<u>194,893</u>	<u>457,211</u>	<u>652,104</u>
Solid waste services				
Contractual services	77,107	-	-	77,107
<b>Total solid waste services</b>	<u>77,107</u>	<u>-</u>	<u>-</u>	<u>77,107</u>
<b>Total operating expenses</b>	<u>77,107</u>	<u>194,893</u>	<u>457,211</u>	<u>729,211</u>
<b>Operating income (loss)</b>	<u>24,229</u>	<u>16,530</u>	<u>(126,119)</u>	<u>(85,360)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Grant revenue	-	267,690	214,313	482,003
Interest earnings	-	200	299	499
Interest expense	-	-	(46,134)	(46,134)
Grant expenses	-	-	(12,035)	(12,035)
<b>Total nonoperating revenues (expenses)</b>	<u>-</u>	<u>267,890</u>	<u>156,443</u>	<u>424,333</u>
<b>Net income (loss)</b>	<u>24,229</u>	<u>284,420</u>	<u>30,324</u>	<u>338,973</u>
<b>Net position, beginning of year</b>	<u>53,863</u>	<u>825,537</u>	<u>3,458,910</u>	<u>4,338,310</u>
<b>Net position, end of year</b>	<u>\$ 78,092</u>	<u>\$ 1,109,957</u>	<u>\$ 3,489,234</u>	<u>\$ 4,677,283</u>

See notes to financial statements.

**COMPLIANCE SECTION**

**CITY OF WALDO, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, STATE AND OTHER FINANCIAL ASSISTANCE**  
**For the Fiscal Year Ended September 30, 2021**

<u>GRANTOR/PROGRAM TITLE</u>	<u>CFDA/CFSA#</u>	<u>Number</u>	<u>Amount</u>	<u>Reported in Prior Years</u>	<u>Expenditure Recognized in Current Year</u>	<u>Revenues Recognized in Current Year</u>
<b>Federal Financial Assistance</b>						
U.S. Department of the Treasury Passed through Alachua County						
Coronavirus Aid, Relief and Economic Security Act	21.019	Y2273	\$ 14,400	\$ -	\$ 14,337	\$ 14,337
Federal Emergency Management Agency						
FEMA public assistance - Federal share	97.036	Z0576-3	\$ 111,996	\$ 70,123	\$ 41,873	\$ 41,873
FEMA public assistance - State share	n/a	Z0576-3	13,499	13,499	-	-
U.S. Department of Housing and Urban Development Passed through Florida Department of Economic Opportunity						
Neighborhood Revitalization	14.228	18DB-OM-03-11-02-N27	600,000	275,371	267,690	267,690
<b>Total federal awards</b>			<u>739,895</u>	<u>358,993</u>	<u>323,900</u>	<u>323,900</u>
<b>State Financial Assistance</b>						
Florida Department of Environmental Protection						
Waldo wastewater collection system and evaluation	37.039	LP01090	\$ 500,000	\$ 247,128	\$ 214,313	\$ 214,313
Florida Department of Environmental Protection						
Florida Recreation Development Assistance Program	37.017	A1067	50,000	-	-	-
Florida Department of Environmental Protection						
Florida Recreation Development Assistance Program	37.017	A1074	50,000	-	-	-
			<u>600,000</u>	<u>247,128</u>	<u>214,313</u>	<u>214,313</u>
<b>Other Financial Assistance</b>						
Suwannee River Water Management District						
Cost share - lift station rehabilitation	n/a	15/16-102	\$ 100,000	68,500	-	-
<b>Total other financial assistance</b>			<u>100,000</u>	<u>68,500</u>	<u>-</u>	<u>-</u>
<b>Total federal awards, state, and other financial assistance</b>			<u>\$ 1,439,895</u>	<u>\$ 674,621</u>	<u>\$ 538,213</u>	<u>\$ 538,213</u>

**See Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance**

**CITY OF WALDO, FLORIDA**

Notes to Schedule of Expenditures of Federal Awards, State and other Financial Assistance

For the Fiscal Year Ended September 30, 2021

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying policies and presentation of the Schedule of Expenditures of Federal Awards, State and other Financial Assistance of the City of Waldo have been designed to conform to generally accepted accounting principles as applicable to governments, including the reporting and compliance requirements of the Audits of States, Local Governments, and Non-Profit and Office of Management and Budget *Uniform Guidance* and Chapter 10.550, *Rules of the Auditor General of Florida*.

**A. Reporting Entity**

The reporting entity consists of the City of Waldo. The City includes a Schedule of Expenditures of Federal Awards, State and other Financial Assistance for the purpose of additional analysis.

**B. Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting related to the timing of the measurements made, regardless of the measurement focus.

The accrual basis of accounting is followed in the Schedule of Expenditures of Federal Awards, State and other Financial Assistance. Under the accrual basis, revenues are recognized when they become earned. Expenses generally are recorded when a liability is incurred.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Mayor and Members  
Of the City Council  
City of Waldo, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the business-type activities and each major fund of the City of Waldo, Florida, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Waldo, Florida's basic financial statements, and have issued our report thereon dated June 27, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Waldo, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Waldo, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Waldo, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be a material weakness.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Waldo, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the

entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Powell & Jones".

**POWELL & JONES**  
Certified Public Accountants  
Lake City, Florida  
June 27, 2022

## MANAGEMENT LETTER

To the Mayor and Members  
of the City Council  
City of Waldo, Florida

We have audited the financial statements of the City of Waldo, as of and for the year ended September 30, 2021, and have issued our report thereon dated June 27, 2022. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

### PRIOR YEAR FINDINGS

There were no reportable findings in the prior year.

### CURRENT YEAR FINDINGS

There were no reportable findings in the current year.

### AUDITOR GENERAL COMPLIANCE MATTERS

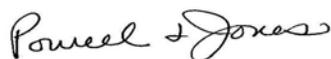
Financial Condition Assessment - As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)(5)a and 10.556(7)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Financial Emergency Status - We determined that the City had not met any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.550.

### CONCLUSION

We very much enjoyed the challenges and experiences associated with this year's audit of the City. We appreciate the helpful assistance and courtesy afforded us by all City employees and look forward to working with you in the future.



**POWELL & JONES**  
Certified Public Accountants  
Lake City, Florida  
June 27, 2022

## INDEPENDENT ACCOUNTANT'S REPORT

To the Mayor and Members  
of the City Council  
City of Waldo, Florida

We have examined the City of Waldo, Florida's compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2021. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of the City of Waldo, Florida and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



**POWELL & JONES**  
Certified Public Accountants  
Lake City, Florida  
June 27, 2022

## **Communication with Those Charged with Governance**

To the Mayor and Members of the City Council  
City of Waldo, Florida

We have audited the financial statements of the City of Waldo, Florida for the year ended September 30, 2021. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. Professional standards also require that we communicate to you the following information related to our audit.

### **Significant Audit Findings**

#### ***Qualitative Aspects of Accounting Practices***

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City of Waldo, Florida are described Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2021. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. There are no sensitive estimates affecting the City of Waldo, Florida's financial statements.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There are no sensitive disclosures affecting the financial statements.

#### ***Difficulties Encountered in Performing the Audit***

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### ***Corrected and Uncorrected Misstatements***

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. There were no such misstatements identified during our audit.

#### ***Disagreements with Management***

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### ***Management Representations***

We have requested certain representations from management that are included in the management representation letter dated June 27, 2022.

### *Management Consultations with Other Independent Accountants*

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a “second opinion” on certain situations. If a consultation involves application of an accounting principle to the governmental unit’s financial statements or a determination of the type of auditor’s opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### *Other Audit Findings or Issues*

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit’s auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### Other Information in Documents Containing Audited Financial Statements

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

This information is intended solely for the use of the Mayor and Members of the City Council and management of the City of Waldo, Florida and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

A handwritten signature in cursive script that reads "Powell & Jones".

**POWELL & JONES**  
Certified Public Accountants  
Lake City, Florida  
June 27, 2022