CITY OF BROOKSVILLE, FLORIDA

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED SEPTEMBER 30, 2022





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#### INDEPENDENT AUDITORS' REPORT

City Council City of Brooksville, Florida Brooksville, Florida

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Brooksville, Florida (City), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter - Change in Accounting Principle

As discussed in Note 1 to the financial statements, effective October 1, 2021, the City adopted new accounting guidance for leases. The guidance requires lessees to recognize a right-to-use lease asset and corresponding lease liability and lessors to recognize a lease receivable and a corresponding deferred inflow of resources for all leases with lease terms greater than twelve months. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, information on pension benefits, and information on other postemployment benefits, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 7, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Sebring, Florida August 7, 2023

The City of Brooksville's (City) management discussion and analysis is intended to provide a narrative introduction to the basic financial statements and an analytical overview of the City's financial activities for the fiscal year ending September 30, 2022.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the City of Brooksville exceeded its liabilities and deferred inflows of resources at September 30, 2022 by \$54,658,482 (net position), an increase of \$2,724,867.
- As of September 30, 2022, the City of Brooksville's governmental funds reported combining ending fund balances of \$13,753,659 which increased \$3,587,348 from the previous fiscal year.
- General Fund expenditures and transfers out came in under final budget by \$778,335. General
  Fund reported ending fund balance of \$7,604,319 which increased \$3,855,254 from the
  previous fiscal year.
- Utility Fund pooled cash and investments increased from \$8,734,427 at the beginning of the fiscal year to \$10,455,514 at the end of the fiscal year.
- Sanitation Fund cash and cash equivalents decreased from \$1,841,755 at the beginning of the fiscal year to \$1,630,726 at the end of the fiscal year.

#### **Using this Annual Report**

The financial statements focus is on both the City as a whole (government-wide) and on the major individual funds. In this audit report, the financial statements are presented in compliance with pronouncement 34 of the Governmental Accounting Standards Board (GASB 34). The City's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the City's finances, in a manner similar to private-sector statements. The focus is on governmental activities and business-type activities.

The Statement of Net Position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the four reported as net position. The focus of the Statement of Net Position is designed to present the results for the City and its governmental and business-type activities. This statement combines and consolidates governmental fund current resources (short-term spendable resources) with capital assets and long-term obligations. Over time, the increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

#### **Government-Wide Financial Statements (Continued)**

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year, focusing on both the gross and net costs of various activities, both governmental and business-type, that are supported by the governmental general taxes and other revenues. This is intended to summarize and simplify the user's analysis of the cost of various governmental services and/or subsidy from various business-type activities.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, streets, parks and recreation, and transportation. The business-type activities of the City consist of the water, sewer, and sanitation services. The business-type activities reflect a private sector type of operation where a fee for services covers the cost of operation.

The government-wide financial statements include the City of Brooksville (the primary government) and the blended component unit, City of Brooksville Community Redevelopment Agency.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over the resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The financial transactions of the City are recorded in individual funds and each fund has a self-balancing set of accounts. All funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Traditional users of governmental financial statements will find the fund financial statements presentation more familiar.

The City maintains multiple funds; however certain funds are combined for presentation purposes as presented in these financial statements. Information is presented separately in the Balance Sheet and in the Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund, City of Brooksville Community Redevelopment Agency, Fire Department Fund, Local Option Gas Tax Fund, and Road Impact Fees Fund, which are considered to be major funds. Data from the nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in this report, immediately following the notes to the financial statements. Information is also presented separately in the Statement of Net Position and Statement of Revenues, Expenses, and Changes in Net Position for the Utility Fund and Sanitation Fund.

The City adopts an annual appropriated budget for its General Fund and other governmental funds. Budgetary comparison statements have been provided for these funds to demonstrate compliance with the budget and are presented as required supplemental information.

#### **Fund Financial Statements (Continued)**

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial focus is on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements. The General Fund is the chief operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**Proprietary Funds.** The City maintains two types of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer, and sanitation services. Internal service funds are an accounting device used to accumulate and allocate costs internally among a government's various functions. The City utilizes internal service funds for its fleet maintenance operations, vehicle replacement, equipment replacement, employee benefits, and health insurance. Services accounted for in the internal service fund predominately benefit governmental rather than business-type functions, it has been allocated between the governmental activities and the business-type activities in the government-wide financial statements.

The proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail.

**Fiduciary Funds.** Fiduciary funds are used to account for resources that the City holds as a trustee or agent on behalf of an outside party. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The three fiduciary funds are Butterweck Bond Fund, Police Retirement Fund, and the Fireman's Retirement Fund.

**Notes to the Basic Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning budgetary comparisons and the City's progress in its obligation to provide pension and other postemployment benefits to its employees. Supplementary information, which consists of combining and individual fund statements, can be found immediately following the required supplementary information.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS Statement of Net Position

The City's combined net position as of September 30, 2022 was \$54,658,482. Table 1 below reflects the condensed Statement of Net Position for the current and previous fiscal years.

Of the City's total net position, the net investment in capital assets is \$31,710,715 or 58% and represents capital assets such as land, buildings, and machinery, equipment, and right-to-use leased equipment less the outstanding debt used to acquire those assets. The City uses these assets to provide services to citizens; consequently, these assets are not available for future spending. It is also important to recognize that other resources will be required to repay the outstanding debt on capital assets. Restricted net position is \$5,680,089 or 10% of total net position and represents the amount of net position for which limitations have been placed by creditors, grantors, contributors, laws, and regulations. The remaining amount, unrestricted net position, is \$17,567,678 or 32% of total net position represents the amount that is not restricted or invested in capital assets, net of related debt.

#### City of Brooksville, Florida Net Position

Table 1	Governmen	tal Activities	Business-Ty	pe Activities	Primary Government					
	2022	2021	2022	2021	2022	2021				
Current and Other Assets	\$ 20,747,238	\$ 15,331,844	\$ 15,734,688	\$ 13,750,759	\$ 36,481,926	\$ 29,082,603				
Capital Assets, Net of Deprec.	13,586,586	12,519,222	26,748,525	27,725,730	40,335,111	40,244,952				
Total Assets	34,333,824	27,851,066	42,483,213	41,476,489	76,817,037	69,327,555				
Deferred Outflows of Resources	2,151,199	822,797	465,243	293,756	2,616,442	1,116,553				
Current and Other Liabilities	5,559,513	2,867,326	992,440	775,499	6,551,953	3,642,825				
Long-Term Liabilities	9,336,721	3,554,503	8,327,068	8,378,944	17,663,789	11,933,447				
Total Liabilities	14,896,234	6,421,829	9,319,508	9,154,443	24,215,742	15,576,272				
Deferred Inflows of Resources	369,109	2,212,729	190,146	721,492	559,255	2,934,221				
Net Position:										
Net Investment in										
Capital Assets	11,801,074	10,524,890	19,909,641	20,015,660	31,710,715	30,540,550				
Restricted	5,262,363	5,683,828	417,726	409,319	5,680,089	6,093,147				
Unrestricted	4,156,243	3,830,587	13,111,435	11,469,331	17,267,678	15,299,918				
Total Net Position	\$ 21,219,680	\$ 20,039,305	\$ 33,438,802	\$ 31,894,310	\$ 54,658,482	\$ 51,933,615				

#### **Changes in Net Position**

Table 2 below is the condensed changes in net position. This schedule compares the revenues and expenses for the primary government for the current and previous fiscal years.

Table 2 shows the City's total governmental activities revenues increased \$1,161,901 over the prior year primarily due to an increase in charges for services related to building permits, impacts fees and other charges for services. Governmental activities expense increased \$1,636,426 over the prior year primary due to an increase in general government related to a rise in personnel and benefits and operating costs; and an increase in public safety related to changes in the net pension asset/liability and related balances for police and firefighters' pension plans. Other expenditures such as economic development increased by \$296,254 and transportation by \$189,092.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED) Changes in Net Position (Continued)

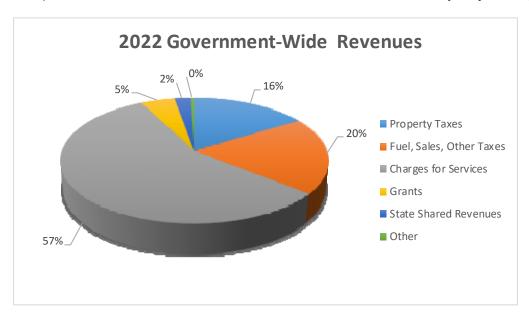
Table 2 shows the Business-type activities revenues increased 887,658 primarily due to utility charges for services which increased \$695.510 and capital grants which increased \$250.610. Business-type activities expenses increased \$933,589 primarily as a result of increases in utility and sanitation personnel services and operating costs.

#### City of Brooksville, Florida Changes in Net Position

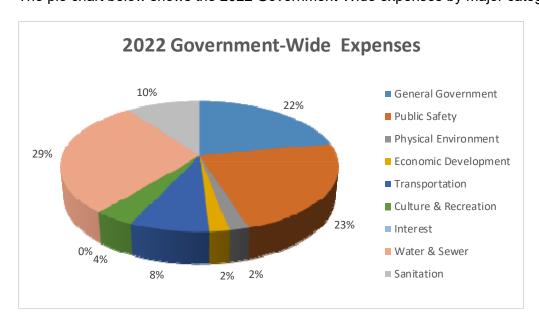
Table 2	Governmer	ntal Activities	Business-Ty	ype Activities	Total Primary Government					
	2022	2021	2022	2021	2022	2021				
Revenues:										
Charges for Services	\$ 2,698,511	\$ 2,011,580	\$ 7,847,702	\$ 7,152,192	\$ 10,546,213	\$ 9,163,772				
Operating Grants and										
Contributions	547,794	419,902	-	1,124	547,794	421,026				
Capital Grants and Contributions	20,000	20,000	324,456	73,846	344,456	93,846				
Property Taxes	3,031,721	2,881,783	-	-	3,031,721	2,881,783				
Fuel Taxes	430,196	418,376	-	-	430,196	418,376				
Sales Taxes	645,789	577,015	-	-	645,789	577,015				
Other Taxes	2,550,226	2,365,402	-	-	2,550,226	2,365,402				
State Shared Revenues	437,474	419,610	-	-	437,474	419,610				
Investment Earning	(40,717)	(3,077)	(45,722)	11,616	(86,439)	8,539				
Miscellaneous	161,779	212,472	-	-	161,779	212,472				
Sale of Capital Assets	2,191				2,191					
Total Revenues	10,484,964	9,323,063	8,126,436	7,238,778	18,611,400	16,561,841				
Expenses:										
General Government	3,475,861	2,929,276	-	-	3,475,861	2,929,276				
Public Safety	3,515,032	2,990,714	-	-	3,515,032	2,990,714				
Physical Environment	269,514	248,874	-	-	269,514	248,874				
Economic Development	342,508	46,254	-	-	342,508	46,254				
Transportation	1,339,349	1,150,267	-	-	1,339,349	1,150,267				
Culture and Recreation	668,504	602,176	-	-	668,504	602,176				
Interest on Long-Term Debt	72,017	78,798	-	-	72,017	78,798				
Utility Fund	-	-	4,543,182	3,940,566	4,543,182	3,940,566				
Sanitation Fund			1,660,566	1,329,593	1,660,566	1,329,593				
Total Expenses	9,682,785	8,046,359	6,203,748	5,270,159	15,886,533	13,316,518				
Change in Net Position										
Before Transfers	802,179	1,276,704	1,922,688	1,968,619	2,724,867	3,245,323				
Transfers	378,196	1,017,853	(378,196)	(1,017,853)						
Change in Net Position	1,180,375	2,294,557	1,544,492	950,766	2,724,867	3,245,323				
Net Position - Beginning of Year	20,039,305	17,744,748	31,894,310	30,943,544	51,933,615	48,688,292				
Net Position - End of Year	\$ 21,219,680	\$ 20,039,305	\$ 33,438,802	\$ 31,894,310	\$ 54,658,482	\$ 51,933,615				

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)**

The pie chart below shows the 2022 Government-Wide revenues by major category.



The pie chart below shows the 2022 Government-Wide expenses by major category.



#### **Governmental Funds**

Governmental funds are comprised of the General Fund, special revenue funds, debt service funds, permanent funds and capital projects funds. Governmental funds use the current financial resources measurement focus that provides information on the near-term inflows, outflows and balances of spendable resources.

There are five major governmental funds: General Fund, City of Brooksville Community Redevelopment Agency, Fire Department Fund, Local Option Gas Tax Fund, and Road Impact Fees Fund. There are also nonmajor governmental funds which are combined into a single, aggregated presentation. The General Fund is the chief operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund.

Total fund balance of all governmental funds was \$13,753,659 as compared to \$10,166,311 in the previous year, an increase of \$3,587,348. General Fund ending fund balance was \$7,604,065, an increase of \$3,855,254 from the prior year. CRA ending fund balance was \$500,756, an increase of \$415 over the prior year. Fire Department ending fund balance was a deficit \$2,823, a decrease of \$237,471 from the prior year due to revenues and transfers in from other funds not covering operating expenditures. Local Option Gas Tax Fund ending fund balance was \$540,022, a decrease of \$505,903 over the prior year due to budgeted projects. Lastly, Road Impact Fees Fund ending fund balance was \$2,652,343, an increase of \$99,365 over the prior year.

#### **Proprietary Funds**

The City's proprietary funds are comprised of enterprise funds and internal service funds. Enterprise funds are used to account for activities for which a fee is charged to external users for goods and services. Internal Service Funds provide services to other City departments.

The Utility Fund, which represents the City's water and sewer utility, experienced an increase in net position of \$1,508,308 leading to an ending net position of \$29,993,302. Of that amount, \$19,748,598 was the net investment in capital assets, \$417,716 was restricted for debt service, and \$9,826,978 was unrestricted.

The Sanitation Fund experienced an increase in net position of \$6,950 leading to an ending net position of \$1,641,882. Of that amount, \$161,043 was the net investment in capital assets and \$1,480,839 was unrestricted.

The Internal Service Funds report activities that provide a service to the City's other operations for vehicle maintenance, vehicle replacement, equipment replacement, and insurance. Internal service funds are combined with governmental activities in the government-wide statements since they primarily benefit governmental activities.

#### **Capital Assets**

The City's capital assets for its governmental and business-type activities as of September 30, 2022 amount to \$40,355,111 (net of accumulated depreciation/amortization). This investments in capital assets includes land, construction in progress, buildings, improvements other than buildings, equipment, and right-to-use leased equipment.

	Governmen	tal Activities	Business-Ty	pe Activities	Total				
	2022	2021	2022	2021	2022	2021			
Land	\$ 1,510,978	\$ 1,510,978	\$ 1,195,932	\$ 1,195,932	\$ 2,706,910	\$ 2,706,910			
Construction in									
Progress	2,730,795	3,047,433	1,226,945	1,092,043	3,957,740	4,139,476			
Buildings	6,881,538	6,809,118	480,702	480,702	7,362,240	7,289,820			
Improvements other									
than Buildings	9,011,397	7,491,422	53,478,459	53,478,459	62,489,856	60,969,881			
Equipment	5,706,891	5,063,050	4,550,011	4,017,392	10,256,902	9,080,442			
Right-to-Use Leased Equipment	16,840				16,840				
Total Capital									
Assets	25,858,439	23,922,001	60,932,049	60,264,528	86,790,488	84,186,529			
Less: Accumulated									
Depreciation	(12,271,853)	(11,402,779)	(34,183,524)	(32,538,798)	(46,455,377)	(43,941,577)			
Total	\$ 13,586,586	\$ 12,519,222	\$ 26,748,525	\$ 27,725,730	\$ 40,335,111	\$ 40,244,952			

Additional information on the City's capital assets can be found in Note 5 of the notes to the basic financial statements.

#### **Long-Term Debt**

The City's outstanding debt for its governmental and business-type activities as of September 30, 2022 amounted to \$9,691,335. Debt balances decreased due to regularly scheduled principal payments.

	 Governmen	tal A	ctivities	Business-Ty	pe /	Activities	Total					
	2022	2021		2022	2021		2022			2021		
Direct Placements	\$ 169,615	\$	184,457	\$ 3,976,776	\$	4,644,486	\$	4,146,391	\$	4,828,943		
Direct Borrowings	5,029,929		1,809,875	504,835		558,032		5,534,764		2,367,907		
Leases Payable	 10,180		_					10,180		_		
Total	\$ 5,209,724	\$	1,994,332	\$ 4,481,611	\$	5,202,518	\$	9,691,335	\$	7,196,850		

Additional information on the City's long-term debt can be found in Note 6 of the notes to the basic financial statements.

#### **Performance Measured Against Expectations (Budget)**

General Fund revenues exceeded budget by \$708,744, excluding transfers in. The major difference was taxes that exceeded budget. General Fund expenditures were under budget by \$986,931, excluding transfers out, primarily due to general government expenditures and capital outlay that came in \$294,760 and \$634,362, respectively, under budget. The total appropriated budget increased \$118,804 from original to final as a result of more transfers in and unanticipated fines and forfeitures.

#### **ECONOMIC FACTORS**

The City of Brooksville, the County Seat of Hernando County, has experienced a period of growth over the last decade. The Greater Tampa metropolitan area is expanding northward, due in part to limited available land for development in the southern regions and the completion of the Suncoast Parkway toll road which links Tampa with the northern counties of Pasco, Hernando, and Citrus. As a result, new development is taking interest in Brooksville because of its ideal proximity to Tampa (50 miles), Orlando (55 miles), and Ocala (60 miles).

The annual estimates for the population of Brooksville were identified as being 9,100 which was used in the fiscal year 2021-2022 State Revenue Sharing calculations. The City of Brooksville's Community Development Department estimates that the City will experience growth in population of 16.8% over the next 10 years. This estimate is based on the 2010 U.S. Census, and the growth rate applied by the Southwest Florida Water Management District to 2011 community data sheet projections and the growth in the last decade within the City.

The current year gross taxable values applicable to FY22 is \$499,625,883 and FY21 is \$486,115,661. This is an increase in taxable values of \$16,510,222 in one year. For Fiscal Year 2008, the final gross taxable values were \$568,431,915 (the highest in the City's history); this is a decline of \$68,806,032 from Fiscal Year 2008 to 2022 and over a 12.1% loss in values in that period. At the 2022 millage rate of 5.9000 mills, the decline of \$68,806,032 represents a decrease in annual Ad Valorem revenues of approximately \$405,955 (at 95%) in the span from the high in Fiscal Year 2008 to 2022.

Approximately ten years ago, the City increased in size from approximately 5 square miles to approximately 10.68 square miles through voluntary annexations. These annexations increased the acreage of taxable property within City boundaries. The City is also helping improve the taxable property base by encouraging high quality development and redevelopment. Both of these measures should increase the City's future revenue streams that will assist economically for decades to come. Nationally franchised retail chains are noticing Brooksville's changing demographics and have moved to the area. To assist in promoting business, the City Council repealed the City Occupational Business License Tax in 2008 and maintained a low millage of 5.9000 mills.

The list of national retailers and restaurants who are in the City includes Wal-Mart, Lowe's Home Improvement, Tractor Supply, Applebee's, Burger King, Dunkin Donuts and Baskin Robbins, McDonalds, Wendy's, Popeye's, CVS, Beef O'Brady's, Publix, Winn Dixie, Walgreen's, Big Lots, Wa-Wa, Culvers and Zaxby's. Countless other established retailers and small local businesses continue to do business in our City.

#### 2022 Millage Rate

The State of Florida under s. 200.185, F.S, required that the City adopt a tax levy permitted under the law. If the City adopted a tax levy that exceeds the maximum tax levy, s. 200.185, F.S. requires that the municipality will lose their half-cent sales tax distribution. By majority vote, the tax authority could levy a maximum millage equal to their rolled-back rate adjusted for the change in per capita Florida personal income (1.0443% for 2021). The City of Brooksville's maximum rate by majority vote was 14.6200 mills (exceeds the 10 mill cap). A two-thirds vote maximum millage allowed by law exceed was 16.0820 mills which exceeds the maximum millage allowed of 10 mills. The City of Brooksville complied with the requirements and did not lose their half-cent sales tax distribution. In 2022, the City adopted the millage rate of 5.9000. The current year rolled-back rate was 5.7387 which were lower than the adopted rate. The rolled-back rate is a tax rate the county property appraiser determines is necessary to give a governmental agency the same amount of property tax dollars it received during the previous budget year.

#### **Next Year's Budget and Rates**

As of September 30, 2022, the known facts that will affect operations revenues and expenses are as follows:

- 1) Reuse water ordinance 875, the collection of reclaimed water revenues will have a positive effect on the operating budget of the City's utilities system.
- 2) The Police Pension Substituted Trust could have an impact on expenses in the FY 2023 Budget.
- 3) The City received a little over \$4 million in ARPA funds to be used on city projects.

These are the three items that are known as of September 30, 2022 that will affect the City's future budgets.

#### **Acknowledgements**

The preparation of this report could not be accomplished without the dedicated services of the entire staff of the Finance Department. Appreciation is also extended to the Mayor and City Council and the City Manager and Department Heads for their continuous commitment to the highest ethical standards in financial reporting and disclosure.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all of those with an interest in the government's finances. Questions concerning any of the information should be addressed to the Finance Director, City of Brooksville, 201 Howell Avenue, Brooksville, Florida 34601.

#### CITY OF BROOKSVILLE, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2022

	Primary G		
	Governmental	Business-Type	
	Activities	Activities	Total
ASSETS			
Pooled Cash and Investments	\$ 21,350,949	\$ 10,907,692	\$ 32,258,641
Accounts Receivable, Net	212,251	1,450,473	1,662,724
Internal Balances	(1,742,158)	1,742,158	-
Due from Other Governments	474,917	161,165	636,082
Inventory - Supplies	41,512	304,652	346,164
Prepaid Items	81,660	-	81,660
Restricted Assets:	000 407	4 400 540	4 400 055
Cash and Investments	328,107	1,168,548	1,496,655
Capital Assets not being Depreciated/Amortized	4,241,773	2,422,877	6,664,650
Capital Assets Net of Accumulated Depreciation/Amortization	9,344,813	24,325,648	33,670,461
Total Assets	34,333,824	42,483,213	76,817,037
DEFERRED OUTFLOWS OF RESOURCES			
Pension Related Items	2,083,472	430,353	2,513,825
OPEB Related Items	67,727	34,890	102,617
Total Deferred Outflows of Resources	2,151,199	465,243	2,616,442
LIABILITIES			
Accounts Payable	1,042,950	200,490	1,243,440
Accrued Interest Payable	2,265	130,708	132,973
Accrued Wages Payable	107,744	38,181	145,925
Deposits	162,910	620,114	783,024
Other Current Liabilities	106,692	2,947	109,639
Unearned Revenue	4,136,952	-	4,136,952
Noncurrent Liabilities:			
Due Within One Year:			
Accrued Compensated Absences	83,699	23,457	107,156
Leases Payable	7,035	-	7,035
Notes Payable	474,632	54,427	529,059
Revenue Bonds Payable	14,981	684,110	699,091
Due in More Than One Year:			
Accrued Compensated Absences	180,794	43,724	224,518
Leases Payable	3,145	-	3,145
Notes Payable	4,555,297	450,408	5,005,705
Revenue Bonds Payable	154,634	3,292,666	3,447,300
Net Pension Liability	3,467,858	1,231,585	4,699,443
Total OPEB Liability	394,646	203,303	597,949
Other Long-Term Liabilities		2,343,388	2,343,388
Total Liabilities	14,896,234	9,319,508	24,215,742
DEFERRED INFLOWS OF RESOURCES			
Pension Related Items	284,131	146,370	430,501
OPEB Related Items	84,978	43,776	128,754
Total Deferred Inflows of Resources	369,109	190,146	559,255
NET POSITION			
Net Investment in Capital Assets	11,801,074	19,909,641	31,710,715
Restricted:	11,001,014	10,000,041	01,710,710
Transportation	783,693	_	783,693
Public Safety	459,046		459,046
Community Redevelopment	453,693	<u>-</u> -	453,693
Infrastructure	3,232,485	<u>.</u>	3,232,485
Debt Service	80,132	<u>.</u>	80,132
		-	
Capital Projects	8,106	- 417,726	8,106 417,726
Utility Debt Service Nonexpendable	245,208	411,120	417,726 245,208
Unrestricted	4,156,243	- 13,111,435	17,267,678
Total Net Position			
I Ulai INEL FUSILIUII	\$ 21,219,680	\$ 33,438,802	\$ 54,658,482

#### CITY OF BROOKSVILLE, FLORIDA STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2022

			Prog	ram Revenues			Net Revenue Changes in		
Functional/Program Activities	Expenses	Charges for Services	(	Operating Grants and Contributions	Gran	ipital its and ibutions	Governmental Activities	Business-Type Activities	Total
Governmental Activities:	<u> </u>		_						
Primary Government:									
General Government	\$ 3,475,861	\$ 520,5		221,048	\$	-	\$ (2,734,223)	\$ -	\$ (2,734,223)
Public Safety	3,515,032	1,796,8	31	150,473		-	(1,567,728)	-	(1,567,728)
Physical Environment	269,514		-	=		-	(269,514)	-	(269,514)
Economic Development	342,508		-	=		-	(342,508)	-	(342,508)
Transportation	1,339,349	268,7		176,273		<del>-</del>	(894,344)	-	(894,344)
Culture and Recreation	668,504	112,3	58	-		20,000	(536,146)	-	(536,146)
Debt Service Interest on									
Long-Term Debt	72,017			-		-	(72,017)	-	 (72,017)
Total Governmental Activities	9,682,785	2,698,5	11	547,794		20,000	(6,416,480)	-	(6,416,480)
Business-Type Activities:									
Utility	4,543,182	6,034,0	43	-		-	-	1,490,861	1,490,861
Sanitation	1,660,566	1,813,6				324,456		477,549	477,549
Total Business-Type Activities	6,203,748	7,847,7	02	-		324,456		1,968,410	 1,968,410
Total Primary Government	\$ 15,886,533	\$ 10,546,2	13 \$	547,794	\$	344,456	(6,416,480)	1,968,410	(4,448,070)
	General Revenues:								
	Taxes:								
	Property Taxes						3,031,721	-	3,031,721
	Utility Taxes						1,684,437	-	1,684,437
	Fuel Taxes						430,196	-	430,196
	Franchise Taxe	s					857,334	-	857,334
	Sales Taxes						645,789	-	645,789
	Other Taxes						8,455	-	8,455
	State Shared Rev						437,474	-	437,474
	Investment Earnir	ngs					(40,717)	(45,722)	(86,439)
	Miscellaneous						161,779	-	161,779
	Gain (Loss) on Sa	ale of Capital Ass	ets				2,191	-	2,191
	Transfers, Net						378,196	(378, 196)	 -
	Total Genera	I Revenues and	Fransfers				7,596,855	(423,918)	 7,172,937
	Change in Net Posit	ion					1,180,375	1,544,492	2,724,867
	Net Position - Begin	ning of Year					20,039,305	31,894,310	 51,933,615
	Net Position - End o	f Year					\$ 21,219,680	\$ 33,438,802	\$ 54,658,482

#### CITY OF BROOKSVILLE, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2022

		General Fund	City of Brooksville Community Redevelopment Agency		Fire Department Fund		Local Option Gas Tax Fund		Road Impact Fees Fund			Nonmajor overnmental Funds	G	Total overnmental Funds
ASSETS								_				_		
Pooled Cash and Investments	\$	11,653,063	\$	529,838	\$	40,003	\$	1,092,972	\$	2,703,624	\$	2,097,400	\$	18,116,900
Restricted Pooled Cash and Investments		-		-		-		-		-		328,107		328,107
Accounts Receivable		211,891		-		360		-		-		-		212,251
Due from Other Funds		44,800		-		1,879		-		-		4,661		51,340
Advance to Other Funds		61,460		-		-		-		-		-		61,460
Due from Other Governments		361,785		-		11,886		46,722		-		54,524		474,917
Inventory - Supplies		2,494		-		-		-		-		-		2,494
Prepaid Items		47,668		-		7,280		-		-		2,001		56,949
Total Assets	\$	12,383,161	\$	529,838	\$	61,408	\$	1,139,694	\$	2,703,624	\$	2,486,693	\$	19,304,418
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities:														
Accounts Payable	\$	375,807	\$	1,132	\$	24,100	\$	577,960	\$		\$	7,508	\$	986,507
Accrued Wages Payable	Ψ	51,161	Ψ	1,132	Ψ	35,069	Ψ	18,449	Ψ	_	Ψ	7,500	Ψ	104,679
Unearned Revenue		4,130,759		_		33,009		10,449		4,779		1,414		4,136,952
Due to Other Funds		4,130,739		27,950		_		_		4,779		18,729		51,340
Deposits		162,910		21,930		_		_		_		10,729		162,910
Other Liabilities		53,544		_		5,062		3,263		46,502		_		108,371
Total Liabilities	_	4,778,842		29,082		64,231		599,672		51,281		27,651		5,550,759
Fund Balances:		.,				- 1,				- 1,		_:,:		.,,
Nonspendable		111,622		-		7,280		-		-		247,209		366,111
Restricted		3,480,650		445,756		-		-		2,652,343		1,917,055		8,495,804
Committed		-		-		-		-		-		13,255		13,255
Assigned		-		55,000		-		540,022		-		281,523		876,545
Unassigned (Deficit)		4,012,047		-		(10,103)		-		-		-		4,001,944
Total Fund Balances		7,604,319		500,756		(2,823)		540,022		2,652,343		2,459,042		13,753,659
Total Liabilities, Deferred Inflows of														
Resources, and Fund Balances	\$	12,383,161	\$	529,838	\$	61,408	\$	1,139,694	\$	2,703,624	\$	2,486,693	\$	19,304,418

# CITY OF BROOKSVILLE, FLORIDA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2022

Fund Balances - Total Governmental Funds		\$ 13,753,659
Amounts reported for governmental activities in statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Cost of Capital Assets	\$ 23,467,626	
Less: Accumulated Depreciation/Amortization	(10,521,788)	12,945,838
Long-term liabilities are not due and payable in the current period and,		
therefore, are not reported in the funds. Balances at year-end are:		
Compensated Absences	(250,682)	
Leases Payable	(10,180)	
Direct Borrowings	(5,029,929)	
Direct Placements	(169,615)	(5,460,406)
Net pension liability is not due and payable in the current period, therefore the liabilities and the related deferred outflows and inflows of resources are not reported in the funds. Balances at year-end are:		
	(2.467.050)	
Net Pension Liability	(3,467,858)	
Deferred Outflows of Resources - Pension Related	2,083,472	(4.000.547)
Deferred Inflows of Resources - Pension Related	(284,131)	(1,668,517)
Total other postemployment benefits liability is not due and payable in the current period, therefore, the liabilities and the related deferred outflows		
and inflows of resources are not reported in the funds. Balances at year-end are:		
Total OPEB Liability	(394,646)	
Deferred Outflows of Resources - OPEB	67,727	
Deferred Inflows of Resources - OPEB	(84,978)	(411,897)
		, ,
Internal service funds are used by management to charge the costs of certain activities to the individual funds. The assets and liabilities of the		
internal service funds are included in the governmental activities in the		
statement of net position.		 2,061,003
Net Position of Governmental Activities		\$ 21,219,680

## CITY OF BROOKSVILLE, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED SEPTEMBER 30, 2022

		General Fund	City of Brooksville Community Redevelopment Agency		D	Fire Department Fund		Local Option Gas Tax Fund		Road Impact Fees Fund		Nonmajor vernmental Funds	G	Total overnmental Funds
REVENUES	Φ	4 044 405	Φ.	404 700	Φ	4 040 457	Φ.	255.042	Φ.		Φ.	474 000	Φ.	0.404.040
Taxes Licenses and Permits	\$	4,611,425	\$	104,733	\$	1,018,457	\$	255,913	\$	126 205	\$	174,282	\$	6,164,810
		1,553,882 1,440,977		-		- 46,528		176 272		136,305		211,964		1,902,151 1,686,040
Intergovernmental Revenue		399,680		-		46,528 27,328		176,273		-		22,262		427,008
Charges for Services Fines and Forfeitures		28,717		-		21,320		-		-		5,743		34,460
Net Investment Earnings		(33,381)		- 53		-		-		(36,940)		(636)		(70,904)
Miscellaneous Revenues		161,957		55		8,004		- 134,274		(30,940)		7,581		(70,904) 311,816
Total Revenues		8,163,257		104,786		1,100,317		566,460		99,365		421,196		10,455,381
Total Revenues		0,103,237		104,760		1,100,317		500,400		99,303		421,190		10,455,561
EXPENDITURES														
Current:														
General Government		3,248,120		-		-		-		-		22,262		3,270,382
Culture and Recreation		458,588		-		-		-		-		20,803		479,391
Public Safety		1,106,232		-		1,962,258		-		-		-		3,068,490
Physical Environment		172,501				-		-		-		-		172,501
Economic Development		-		104,371		-		-				-		104,371
Transportation		-		-		-		1,118,645		-		-		1,118,645
Capital Outlay		498,073		-		182,650		1,478,261		-		-		2,158,984
Debt Service:														
Principal		7,018		-		18,918		13,338		-		262,174		301,448
Interest		-		-		6,743		2,486		-		62,788		72,017
Total Expenditures		5,490,532		104,371		2,170,569		2,612,730				368,027		10,746,229
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		2,672,725		415		(1,070,252)		(2,046,270)		99,365		53,169		(290,848)
OTHER FINANCING SOURCES (USES)														
Issuance of Debt		3,500,000		_		_		_		_		_		3,500,000
Transfers In		116,380		_		843,100		1,542,050		_		663,862		3,165,392
Transfers Out		(2,433,851)		_		(10,319)		(1,683)		_		(341,343)		(2,787,196)
Total Other Financing Sources (Uses)		1,182,529				832,781		1,540,367		-		322,519		3,878,196
NET CHANGE IN FUND BALANCES		3,855,254		415		(237,471)		(505,903)		99,365		375,688		3,587,348
Fund Balances - Beginning of Year		3,749,065		500,341		234,648		1,045,925		2,552,978		2,083,354		10,166,311
FUND BALANCES - END OF YEAR	\$	7,604,319	\$	500,756	\$	(2,823)	\$	540,022	\$	2,652,343	\$	2,459,042	\$	13,753,659

See accompanying Notes to Financial Statements.

# CITY OF BROOKSVILLE, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2022

Net Changes in Fund Balances - Total Governmental Funds		\$ 3,587,348
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is depreciated/amortized over their estimated useful lives.  Capital Outlay  Less: Current Year Depreciation/Amortization  Less: Loss on Disposal of Capital Assets	\$ 2,158,984 (702,124) (264,296)	1,192,564
Long-term liabilities are reported in the statement of net position but not in the governmental funds because they are not due and payable in the current period. This is the effect of these differences in the treatment of long-term debt and related items.		
Debt Issued Principal Repayments - Leases Payable Principal Repayments - Direct Borrowings Principal Repayments - Direct Placements	(3,500,000) 6,660 279,946 14,842	(3,198,552)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the funds. The amounts below represent the change in these accounts Change in Compensated Absences		(43,551)
Changes in net pension liability and related pension amounts reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		(228,736)
Changes in total other postemployment benefits (OPEB) liability and related OPEB amounts reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		(3,619)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net income of the internal service fund is is reported with governmental activities.		(125,079)
Change in Net Position of Governmental Activities		\$ 1,180,375

#### CITY OF BROOKSVILLE, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2022

	Duninga T	ma A ativitia a		Governmental Activities -
	Utility	/pe Activities Sanitation		Internal
	Fund	Fund	Total	Service Fund
ASSETS	I ullu	T UTIC	Total	Service i unu
Current Assets:				
Pooled Cash and Investments	\$ 9,276,966	\$ 1,630,726	\$ 10,907,692	\$ 3,234,049
Accounts Receivable, Net	1,104,343	346.130	1,450,473	Ψ 3,234,049
Due from Other Governments	152,262	8.903	161,165	_
	303,455	1,197	304,652	39,018
Inventory - Supplies Prepaid Items	303,433	1,197	304,032	,
	40.027.026	1 000 056	40,000,000	24,711
Total Current Assets	10,837,026	1,986,956	12,823,982	3,297,778
Noncurrent Assets:				
Restricted Assets:				
Cash and Investments	1,168,548	-	1,168,548	-
Capital Assets, Net:				
Land	1,148,912	47,020	1,195,932	-
Construction in Progress	1,226,945	-	1,226,945	-
Building	163,414	317,288	480,702	-
Improvement Other than Building	53,421,419	57,040	53,478,459	-
Machinery and Equipment	2,879,249	1,670,762	4,550,011	2,390,812
, , ,	58,839,939	2,092,110	60,932,049	2,390,812
Less: Accumulated Depreciation	32,252,457	1,931,067	34,183,524	1,750,064
Net Capital Assets	26,587,482	161,043	26,748,525	640,748
Total Noncurrent Assets	27,756,030	161,043	27,917,073	640,748
Total Assets	38,593,056	2,147,999	40,741,055	3,938,526
DEFERRED OUTFLOWS OF RESOURCES				
Pension Related Items	278,463	151,890	430,353	_
OPEB Related Items	22,576	12,314	34,890	
Total Deferred Outflows of Resources	301,039	164,204	465,243	
Total Dolotted Outilows of Nesoulces	001,009	107,204	700,240	_

#### CITY OF BROOKSVILLE, FLORIDA STATEMENT OF NET POSITION (CONTINUED) PROPRIETARY FUNDS SEPTEMBER 30, 2022

						_	vernmental	
	Business-Type Activities					Activities -		
		Utility	,	Sanitation	<b>-</b>		Internal	
LIABILITIES		Fund		Fund		Total	56	ervice Fund
LIABILITIES								
Current Liabilities:	Φ	407.000	Φ	20.707	Φ	200 400	Φ.	FC 440
Accounts Payable	\$	167,693	\$	32,797	\$	200,490	\$	56,443
Accrued Marga Payable		130,708		- 45 522		130,708		2.065
Accrued Wages Payable		22,649		15,532		38,181		3,065
Deposits		620,114		0.474		620,114		4.050
Accrued Compensated Absences - Current		15,283		8,174		23,457		1,658
Note Payable - Due within One Year		54,427		-		54,427		-
Bond Payable - Due within One Year		684,110		-		684,110		-
Other Current Liabilities		-		2,947		2,947		586
Total Current Liabilities		1,694,984		59,450		1,754,434		61,752
Noncurrent Liabilities:								
Accrued Compensated Absences		6,394		37,330		43,724		12,153
Advance from Other Funds		61,460		-		61,460		-
Notes Payable		450,408		-		450,408		-
Bond Payable		3,292,666		-		3,292,666		-
Net Pension Liability		796,908		434,677		1,231,585		-
Total OPEB Liability		131,549		71,754		203,303		_
Other Long-Term Liabilities		2,343,388		-		2,343,388		_
Total Noncurrent Liabilities		7,082,773		543,761		7,626,534		12,153
		, ,		· · · · · · · · · · · · · · · · · · ·		· · ·		
Total Liabilities		8,777,757		603,211		9,380,968		73,905
DEFERRED INFLOWS OF RESOURCES								
Pension Related Items		94,710		51,660		146,370		-
OPEB Related Items		28,326		15,450		43,776		-
Total Deferred Inflows of Resources		123,036		67,110		190,146		-
NET POSITION								
Net Investment in Capital Assets		19,748,598		161,043		19,909,641		640,748
Restricted for Debt Service		417,726		-		417,726		-
Unrestricted		9,826,978		1,480,839		11,307,817		3,223,873
Official		9,020,970		1,400,003		11,507,017		3,223,013
Total Net Position	\$	29,993,302	\$	1,641,882		31,635,184	\$	3,864,621
Adjustment to Reflect the Consolidation of Internal								
Service Fund Activities Related to Enterprise Funds						1,803,618		
Net Position of Business-Type Activities					\$	33,438,802		

# CITY OF BROOKSVILLE, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS YEAR ENDED SEPTEMBER 30, 2022

		Business-Ty	ma Aa	tivitios				vernmental Activities -	
		Utility	•	Sanitation			Internal		
		Fund	`	Fund		Total	Se	rvice Fund	
OPERATING REVENUES		T dild		T GITG		- Total		i vico i una	
Charges for Services	\$	6,003,868	\$	1,809,348	\$	7,813,216	\$	1,258,497	
Miscellaneous Revenues	·	30,175	·	4,311	·	34,486	·	24,101	
Total Operating Revenues		6,034,043		1,813,659		7,847,702		1,282,598	
OPERATING EXPENSES									
Personal Services		1,024,729		705,961		1,730,690		1,149,124	
Other Services and Charges		1,726,862		925,984		2,652,846		32,788	
Depreciation		1,579,915		64,811		1,644,726		166,948	
Total Operating Expenses		4,331,506		1,696,756		6,028,262		1,348,860	
OPERATING INCOME (LOSS)		1,702,537		116,903		1,819,440		(66,262)	
NONOPERATING REVENUES (EXPENSES)									
Net Investment Earnings		38,006		(83,728)		(45,722)		(29,583)	
Interest Expense		(204,720)				(204,720)			
Total Nonoperating Revenues (Expenses)		(166,714)		(83,728)		(250,442)		(29,583)	
INCOME BEFORE CONTRIBUTIONS									
AND TRANSFERS		1,535,823		33,175		1,568,998		(95,845)	
CONTRIBUTIONS AND TRANSFERS									
Capital Grants and Contributions		324,456		-		324,456		-	
Transfers Out		(351,971)		(26,225)		(378, 196)			
Total Contributions and Transfers		(27,515)		(26,225)		(53,740)			
CHANGE IN NET POSITION		1,508,308		6,950		1,515,258		(95,845)	
Net Position - Beginning of Year		28,484,994		1,634,932				3,960,466	
NET POSITION - END OF YEAR	\$	29,993,302	\$	1,641,882			\$	3,864,621	
Adjustment to Reflect Consolidation of Internal Service									
Fund Activities Related to Enterprise Funds.						29,234			
CHANGE IN POSITION OF BUSINESS-TYPE ACTIVIT	IES				\$	1,544,492			

#### CITY OF BROOKSVILLE, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS YEAR ENDED SEPTEMBER 30, 2022

								overnmental
		Business-Ty	•				Activities -	
		Utility	,	Sanitation		Tatal	0	Internal
CACH ELOWIC EDOM ODEDATING ACTIVITIES		Fund		Fund	_	Total	_ 50	ervice Fund
CASH FLOWS FROM OPERATING ACTIVITIES	Φ.	0.075.004	Ф	4 407 500	Φ.	7.540.000	Φ	4 202 500
Receipts from Customers	\$	6,075,694	\$	1,467,529	\$	7,543,223	\$	1,282,598
Payments to Employees		(971,483)		(637,984)		(1,609,467)		(1,171,094)
Payments to Suppliers		(1,786,887)		(930,621)		(2,717,508)		(51,625)
Net Cash Provided (Used) by				(404.070)		0.040.040		
Operating Activities		3,317,324		(101,076)		3,216,248		59,879
CASH FLOWS FROM NONCAPITAL FINANCING								
ACTIVITIES								
Transfers to Other Funds		(351,971)		(26,225)		(378,196)		-
Repayment of advance		(3,234)		-		(3,234)		
Net Cash Used by Noncapital								
Financing Activities		(355,205)		(26,225)		(381,430)		-
CASH FLOWS FROM CAPITAL AND RELATED								
FINANCING ACTIVITIES								
Capital Grants and Contributions		244,938		-		244,938		_
Acquisition and Construction of Capital Assets		(667,521)		-		(667,521)		(24,908)
Principal Paid on Long-Term Debt		(720,907)		_		(720,907)		-
Interest Paid		(145,548)		-		(145,548)		-
Net Cash Used by Capital and						<u> </u>		
Related Financing Activities		(1,289,038)		-		(1,289,038)		(24,908)
CASH FLOWS FROM INVESTING ACTIVITIES								
Interest and Dividends		38,006		(83,728)		(45,722)		(29,583)
NET INCREASE (DECRESE) IN POOLED		4 744 007		(0.1.1.000)		4 500 050		5.000
CASH AND INVESTMENTS		1,711,087		(211,029)		1,500,058		5,388
Pooled Cash and Investments - Beginning of Year		8,734,427		1,841,755		10,576,182		3,228,661
POOLED CASH AND INVESTMENTS - END OF YEAR	\$	10,445,514	\$	1,630,726	\$	12,076,240	\$	3,234,049
CLASSIFIED AS:								
Unrestricted	\$	9,276,966	\$	1,630,726	\$	10,907,692	\$	3,234,049
Restricted	*	1,168,548	*	-,,	Ψ	1,168,548	*	-,,0 .0
Total Pooled Cash and Investments	\$	10,445,514	\$	1,630,726	\$	12,076,240	\$	3,234,049
. J.a J.J. J. J	_		<u> </u>	.,000,120	<u> </u>	,0.0,2.10	Ψ	0,201,010

#### CITY OF BROOKSVILLE, FLORIDA STATEMENT OF CASH FLOWS (CONTINUED) PROPRIETARY FUNDS YEAR ENDED SEPTEMBER 30, 2022

		Dunings Tu		Li:4:				ernmental ctivities -
		•	ss-Type Activities Sanitation Fund					
		Utility Fund				Total		Internal Service Fund
RECONCILIATION OF OPERATING INCOME		Fullu		Fullu	-	TOLAI	Sei	vice Fullu
(LOSS) TO NET CASH PROVIDED (USED)								
BY OPERATING ACTIVITIES								
Operating Income (Loss)	\$	1,702,537	\$	116,903	\$	1,819,440	\$	(66,262)
Adjustments to Reconcile Operating Income (Loss)	Ψ	1,702,557	Ψ	110,903	Ψ	1,019,440	Ψ	(00,202)
to Net Cash Provided (Used) by Operating Activities:								
Depreciation		1,579,915		64,811		1,644,726		166,948
(Increase) Decrease in Assets:		1,070,010		04,011		1,044,720		100,540
Accounts Receivable		88,932		(346,130)		(257,198)		_
Inventories		(113,490)		(1,197)		(114,687)		(21,314)
Prepaid Items		(110,100)		(1,107)		(111,007)		(21,011)
Deferred Outflows of Pension Related Items		(103,208)		(62,904)		(166,112)		_
Deferred Outflows of OPEB Related Items		(3,534)		(1,841)		(5,375)		_
Increase (Decrease) in Liabilities:		(=,===)		(1,211)		(=,=:=)		
Accounts Payable		53,465		(4,054)		49,411		(25,327)
Accrued Wages Payable		1,355		3,845		5,200		375
Other Current Liabilities		-		614		614		10
Deposits		102,544		-		102,544		_
Accrued Compensated Absences		(914)		9,881		8,967		5,449
Net Pension Liability		484,962		285,865		770,827		-
Total OPEB Liability		25,587		13,475		39,062		-
Other Long-Term Liabilities		(149,825)		-		(149,825)		-
Deferred Inflows of Pension Related Items		(347,907)		(178,512)		(526,419)		-
Deferred Inflows of OPEB Related Items		(3,095)		(1,832)		(4,927)		-
Net Cash Provided (Used) by								
Operating Activities	\$	3,317,324	\$	(101,076)	\$	3,216,248	\$	59,879

#### CITY OF BROOKSVILLE, FLORIDA STATEMENT OF FIDUCIARY NET POSITION SEPTEMBER 30, 2022

	Private Purpose Trust Funds			Pension Trust Funds	
ASSETS	·	_			
Cash and Pooled Cash	\$	1,395	\$	158,361	
Investments:					
Debt Securities		-		2,190,968	
Marketable Equity Securities		-		4,239,518	
Real Estate Fund		-		914,991	
Accounts Receivable				13,582	
Total Assets		1,395		7,517,420	
LIABILITIES					
Total Liabilities		-		-	
NET POSITION					
Held in Trust for Retirement and Other Purposes		1,395		7,517,420	
Total Net Position	\$	1,395	\$	7,517,420	

#### CITY OF BROOKSVILLE, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED SEPTEMBER 30, 2022

ADDITIONS:	Private Purpose Trust Funds			Pension Trust Funds		
CONTRIBUTIONS						
Employer	\$	-	\$	214,943		
Plan Members		-		34,514		
State of Florida		_		76,428		
Total Contributions		-		325,885		
INVESTMENT EARNINGS						
Net Increase in Fair Value		-		(1,450,651)		
Interest and Dividends		30		172,646		
Total Investment Earnings		30		(1,278,005)		
MISCELLANEOUS REVENUES		<u>-</u>		2,739		
Total Additions		30		(949,381)		
DEDUCTIONS:						
BENEFIT PAYMENTS		-		479,241		
ADMINISTRATIVE EXPENSES				119,519		
Total Deductions				598,760		
CHANGE IN NET POSITION		30		(1,548,141)		
Net Position - Beginning of Year		1,365		9,065,561		
NET POSITION - END OF YEAR	\$	1,395	\$	7,517,420		

#### CITY OF BROOKSVILLE, FLORIDA NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2022

#### NOTE 1 REPORTING ENTITY

The City of Brooksville (City) is an incorporated municipality, established in 1880, when the officers of the Town of Brooksville adopted ordinances declaring administrative and criminal laws. In 1931 the legislature of the State of Florida approved the Proposed Home Rule Charter for the City of Brooksville as contained in Chapter 15103 of the 1931 Acts of Florida. This chapter legalized and validated the charter election, which was held in the City on April 21, 1931. The City operates under a City Council-Manager form of government and provides the following municipal services: general administrative, public safety, permitting and zoning, development, public improvements, recreation, water and sewer, and sanitation and cemetery services.

The accompanying financial statements are prepared in accordance with generally accepted accounting principles (GAAP) applicable to governmental units, as prescribed by the Governmental Accounting Standards Board (GASB). The more significant of the City's accounting policies are described below.

As required by the Governmental Accounting Standards Board (GASB), these financial statements include the City (the primary government) and its component units, entities for which the City is considered to be financially accountable. The City is financially accountable if (a) it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City; (b) the organization is fiscally dependent upon the City; or (c) it would cause the financial statements to be misleading by excluding the organization.

The reporting entity's financial statements should allow users to distinguish between the primary government and its component units. However, some component units, because of the closeness of their relationships with the City should be blended as though they were part of the City. Otherwise, component units should be discretely presented. To accomplish this goal, the City's financial statements present the fund types of the City, including component units that have been blended.

#### City of Brooksville Community Redevelopment Agency

The City of Brooksville Community Redevelopment Agency (CRA), a public body corporate and politic created pursuant to Florida Statutes, Section 163.356 was created to oversee and implement the City's redevelopment plan and to supervise and control the expenditures of tax increment financing funds placed in the Community Redevelopment Area Trust Fund. The members of the City Council serve as the members of the CRA Board and approve the annual budget. The CRA satisfies the criteria for blending and is reported as a major Special Revenue Fund of the City. The CRA is designated as a major fund for public interest reasons. The CRA issues separate financial statements and they may be obtained by writing to Finance Director, City of Brooksville, 201 Howell Avenue, Brooksville, Florida 34601.

#### CITY OF BROOKSVILLE, FLORIDA NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2022

#### NOTE 1 REPORTING ENTITY (CONTINUED)

#### **Brooksville Housing Authority**

The Brooksville Housing Authority has not been included as part of the City for financial statement purposes. The governing board is appointed by the Mayor of the City with approval of City Council, as set forth in Florida Statute 421.05, but then the governing board is responsible for the hiring and firing of management; the budget, which is then approved by the federal government; and all fiscal matters. The City has no responsibility for any surplus or deficits of the Brooksville Housing Authority.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Basic Financial Statements - Government-Wide and Fund Financial Statements

The City's basic financial statements include both government-wide (i.e., the Statement of Net Position and the Statement of Activities) and fund financial statements.

#### Government-Wide Financial Statements

The government-wide financial statements categorize primary activities as either governmental or business type. The City's fire protection, parks, public works, cemetery, and general administrative services are classified as governmental activities. The City's water, sewer, and sanitation services are classified as business-type activities.

In the government-wide statement of net position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reported using the economic resources measurement focus and the accrual basis of accounting, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The City's net position is reported in three parts – net investment in capital assets, restricted net position, and unrestricted net position. The City first utilizes restricted resources to finance qualifying activities.

The government-wide statement of activities reports functional categories of programs provided by the City and demonstrates how and to what degree those programs are supported by specific revenue. The "Expenses" column reports direct expenses that are clearly identifiable with a specific function or program. "Program Revenues" are directly attributable to a specific function or program and are categorized as charges for services, operating grants and contributions, and capital grants and contributions. The net of program expenses less program revenues reflects the net cost of each function or program. The general revenues section includes revenues that are not program specific such as taxes and investment earnings.

As a general rule, the effect of interfund balances and transfers have been removed from the government-wide financial statements, except for the residual amounts between governmental and business-type activities reported as "internal balances", which are eliminated in the total column. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# <u>Basic Financial Statements - Government-Wide and Fund Financial Statements</u> (Continued)

#### Government-Wide Financial Statements (Continued)

This government-wide focus is more on the sustainability of the City as an entity and the change in the City's net position resulting from the current year's activities.

## Fund Financial Statements

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance, revenues, expenditures (or expenses), as appropriate, and other financing sources and uses. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds of the City are divided into three categories: governmental, proprietary, and fiduciary.

The emphasis in fund financial statements is on the major funds, as defined by GASB, in either the governmental or business-type activities categories. The nonmajor funds are combined in a column in the fund financial statements.

The City operates the following major governmental funds:

#### Governmental Funds

Governmental funds are used to account for all or most of a government's general activities. The City operates the following major governmental funds:

- The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The City of Brooksville Community Redevelopment Agency, a major special revenue fund, accounts for expenditures associated with oversight and implementation of the City's redevelopment plan and control of the expenditures of restricted tax increment financing funds placed in the City of Brooksville Community Redevelopment Agency.
- The Fire Department Fund, a major special revenue fund, accounts for funding restricted to fire protection and related essential services within the City.
- The Local Option Gas Tax Fund, a major special revenue fund, accounts for the gas tax restricted by Section 336.025, Florida Statutes, for use specific transportation expenditures.
- The Road Impact Fees Fund, a major special revenue fund, accounts for impact fees restricted by Section 163.31801, Florida Statutes, to acquire, construct, or improve capital facilities to benefit new users.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# <u>Basic Financial Statements - Government-Wide and Fund Financial Statements</u> (Continued)

Fund Financial Statements (Continued)

Proprietary Funds

Proprietary funds are used to account for a government's ongoing activities, which are similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration.

The City reports the following major proprietary funds:

- The **Utility Fund** accounts for the fiscal activity of providing water and wastewater services to residential and commercial customers.
- The Sanitation Fund accounts for the fiscal activity of providing collection and disposal of solid waste to residential and commercial customers.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and of the internal service fund are charges to customers for sales and services. Operating expenses for enterprise funds and the internal service fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City's internal service funds are presented in the proprietary funds financial statements. Because the principal users of the internal service (vehicle maintenance, vehicle replacement, equipment replacement, employee benefits, and health insurance) are the City's governmental activities, the financial statements of the internal service funds are allocated largely into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

#### Fiduciary Funds

Fiduciary funds are used to account for resources that a government holds as a trustee or agent on behalf of an outside party that cannot be used for to support the government's own programs. As a result, they are excluded from the government-wide financial statements.

The City reports the following fiduciary funds:

• The **Butterweck Bond Fund**, a private-purpose trust fund, accounts for the fiscal activity to maintain Butterweck Crypt at Brooksville Cemetery.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# <u>Basic Financial Statements - Government-Wide and Fund Financial Statements</u> (Continued)

Fund Financial Statements (Continued)

Fiduciary Funds (Continued)

- The **Fireman's Retirement Fund**, a pension trust fund, accounts for the firefighter's pension benefits, contractual services, and investment services.
- The **Police Retirement Fund**, a pension trust fund, accounts for the police pension benefits, contractual services, and investment services.

## Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The modified accrual basis of accounting is followed by governmental funds. Under the modified accrual basis of accounting, revenues are recorded when they become measurable and available to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability has been incurred except for (1) principal and interest on long-term debt, which is recorded when due, and (2) the noncurrent portion of accrued vacation and sick leave.

Property taxes, sales taxes, and franchise taxes associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Licenses and permits, fines and forfeitures, charges for sales and services (other than utility) and miscellaneous revenues are generally recorded as revenue when received in cash because they are generally not measurable until actually received. In the category of use of money and property, property rentals are recorded as revenue when received in cash, but investment earnings are recorded as earned, since they are measurable and available.

All proprietary funds are accounted for on the accrual basis of accounting and presented using the economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net position. Net position is segregated into three components: net investment in capital assets; restricted net position; and unrestricted net position. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net position.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

The fiduciary funds consist of pension trust funds and private-purpose trust fund, which are prepared on the accrual basis of accounting and presented using the economic resources measurement focus.

#### **Budgets and Budgetary Accounting**

The City follows these procedures, which comply with legal requirements, in establishing the budgetary data reflected in the financial statements:

- 1. All funds have legally adopted annual budgets. Prior to the inception of the fiscal year, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures and the means of funding them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to October 1, the budget is legally enacted through passage of an ordinance.
- 4. The City Manager is authorized to transfer budget amounts within departments; however, any revisions that alter the total expenditures of any department or fund must be approved by the City Council. City policy permits amendments to the budget during the fiscal year and subsequent to year-end. Per Section 166.241, Florida Statutes, those subsequent to year-end must occur within 60 days.
- 5. Budgets for the General Fund, special revenue funds, and capital projects funds are principally prepared on the modified accrual basis of accounting.

Upon legislative approval, the expenditure requests in the budget become binding appropriations, which may not legally be exceeded unless subsequently amended by the legislative body.

#### **Encumbrance Accounting**

Encumbrance accounting, under which purchase orders, contracts and other commitments for expenditures of funds are recorded to reserve that portion of the applicable appropriation, is employed in the Governmental. Encumbrances are not the equivalent of expenditures; but rather represent a future commitment to purchase goods or services. Although encumbrances lapse at fiscal year-end, it is the City's intention to honor these encumbrances under authority provided in the subsequent year's budget. Encumbrances outstanding as of September 30, 2022 totaled \$1,321,940 of which \$99,281 is General Fund, \$776,167 is Local Option Gas Tax Fund, \$5,730 is Fire Department Fund, \$434,042 is Utility Fund, and \$6,720 is Community Redevelopment Agency Fund.

#### **Pooled Cash and Investments**

All of the City's cash and investments, except pension funds and certain bond related investments, are combined in a pooled cash accounting system to allow the investment of idle cash for short periods of time, thereby maximizing interest earnings for the City as a whole. Interest earned on pooled cash is allocated to each fund participating in the pool on a pro-rata basis.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Allowances for Uncollectibles**

The City calculates its allowances for uncollectibles using historical collection data, specific account analysis, and management's judgment.

#### **Investments**

All investments, except non-participating investments, (i.e., certificates of deposits, and repurchase agreements), and investments in the external investments pools that meet the requirements of GASB 79 are reported at fair value.

#### **Inventory of Supplies**

Supplies inventory is valued at cost on a first-in, first-out basis. Supplies inventory consists of supplies held for consumption that are expensed at the time of consumption, rather than at the time a liability is incurred.

#### Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are expensed during the periods benefited.

#### Capital Assets

Capital assets, which include land, construction in progress, buildings, improvements other than buildings, equipment, and right-to-use leased assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements as well as the proprietary fund financial statements.

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost if purchased or constructed. Contributed assets are reported at estimated acquisition value at the date of donation. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance that do not add to the value of the asset or materially extend the asset life are not capitalized.

Depreciation/amortization on all assets is provided using the straight-line method. The estimated useful lives are as follows:

Buildings	40 Years
Utility Plant in Service	20 to 40 Years
Equipment/Right-to-Use Leased Equipment	5 to 10 Years
Infrastructure	10 to 50 Years

Infrastructure assets include roads, bridges, underground pipe (other than related to utilities), traffic signals, etc. As infrastructure is added, the assets are capitalized and depreciated appropriately.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Compensated Absences**

City employees accumulate PTO, vacation and sick leave pay in varying amounts as services are provided. All outstanding vacation time is payable upon termination of employment. In governmental funds, these costs are recognized when payments are made to employees or when the costs mature as a result of employee resignation or retirement. The related liability is recognized in the government-wide financial statements. In proprietary funds, these costs are recognized in salary expense when earned and reported as a liability.

#### Leases - Lessee

The City is a lessee for noncancellable leases of equipment. The City recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the applicable governmental activities or business-type activities in the government-wide and in the proprietary fund financial statements. The City recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the
  interest rate charged by the lessor is not provided, the City generally uses its
  estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.

Lease payments included in the measurement of the lease liability are composed of fixed payments and the purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Governmental Fund Balances**

In the governmental fund financial statements, fund balance is composed of five classifications designed to disclose the hierarchy of constraints placed on how fund balance can be spent:

Nonspendable fund balance – amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

<u>Restricted fund balance</u> – amounts that can be spent only for the specific purposes stipulated by the constitution, external resource providers, or through enabling legislation.

<u>Committed fund balance</u> – amounts that can be used only for the specific purposes determined by a formal action of the City Council, the City's highest level of decision making authority. Commitments may only be removed or changed by the City Council taking the same formal action that imposed the constraint. The commitment action should occur by the end of the fiscal year.

<u>Assigned fund balance</u> – amounts intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. The City Council delegated the City Manager the authority to assign amounts to be used for specific purposes.

<u>Unassigned fund balance</u> – the residual classification for the City's General Fund and includes all spendable amounts not contained in the other classifications. In other funds, the unassigned classification should be used only to report a deficit balance from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City has formally adopted a fund balance and spending policy to clearly define the process for tracking the various classifications of fund balance. When a fund expenditure is incurred which restricted, committed, assigned, or unassigned amounts are available to be used, the City will first use restricted amounts, then committed amounts, then assigned amounts, and finally unassigned amounts.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Minimum Fund Balance Policy**

The City Council established a minimum fund balance by formally requiring, in accordance with its Fund Balance Policy, that the City will maintain a minimum unassigned fund balance in its General Fund of 3% of the current year's budgeted expenditures and outgoing transfers. If fund balance falls below the minimum 3%, the City will replenish shortages/deficiencies over a period not to exceed one year using one or the combination of the following:

- The City will reduce recurring expenditures to eliminate any structural deficit
- The City will increase revenues or pursue other funding sources

The City's Fund Balance Policy also states an unassigned fund balance in its General Fund over 20% of the subsequent year's budgeted expenditures and outgoing transfers will be considered a surplus. If fund balance rises above 20%, the City will consider such fund balance surpluses for one-time expenditures that are non-recurring in nature and which will not require additional future expenditure outlays for maintenance, additional staffing, or other recurring expenditures.

#### **Net Position**

Net position represents the difference between assets and liabilities. The net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. The net investment in capital assets excludes unspent debt proceeds. Net position is reported as restricted when there are limitations imposed on use either through enabling legislation or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. All net position not reported as net investment in capital assets or restricted net position, is reported as unrestricted net position. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### **Statement of Cash Flows**

For purposes of the statement of cash flows, the proprietary funds consider pooled cash and investments to be cash equivalents, since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

#### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates, and those differences could be material.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Pensions**

Single Employer: for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Firefighters' Retirement Trust Fund Chapter 175 and the Retired Police Officers' Substituted Trust Fund and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Cost Sharing Employer: In the government-wide and proprietary funds statements of net position, liabilities are recognized for the City's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) and additions to/deductions from FRS's and HIS's fiduciary net position have been determined on the same basis as they are reported by the FRS and HIS plans. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds of employee contributions are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has multiple items that can qualify for reporting in this category including differences between expected and actual experience, changes in actuarial assumptions, net difference in projected versus actual earnings on pension plan investments, changes in the proportion and differences between the City's contributions and proportionate share of contributions, and the City's contributions subsequent to the measurement date, related to the multiple pension and OPEB valuations. The other amounts will be recognized as increases in pension expense and OPEB expense in future years.

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This separate statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The City has multiple items that can qualify for reporting in this category including differences between expected and actual experience, changes in actuarial assumptions, net difference in projected versus actual earnings on pension plan investments, and changes in the proportion and differences between the City's contributions and proportionate share of contributions, related to the multiple pension and OPEB valuations.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## **Deferred Outflows/Inflows of Resources (Continued)**

In addition to the above pension related deferred inflows, the City also has one other type of deferred inflows of resources, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item *unavailable revenue* is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from certain transactions and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

#### Adoption of New Accounting Standards:

In June 2017, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 87, *Leases*. This standard requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

#### NOTE 3 CASH AND INVESTMENTS

#### Cash Deposits

As of September 30, 2022, the City's cash deposits were entirely covered by federal depository insurance or by the banking network provided by Chapter 280 of the Florida Statutes. Florida Statutes provide for collateral pooling by banks and savings and loans, and limit local government deposits to "authorized depositories." Therefore, all cash deposits held by banks can be classified as fully insured. Customer deposits, renewal and replacement and debt retirement funds are shown as restricted cash due to the legal limitations imposed on them. At September 30, 2022, the carrying amount of the City's deposits were \$21,660,736 and the bank balances were \$21,508,518. The City also had \$1,900 cash on hand at September 30, 2022.

#### **Custodial Risk**

Custodial credit risk is defined as the risk that, in the event of failure of the counterparty, the City will not be able to recover the value of its deposits and securities that are in the possession of an outside party. Demand deposits are fully insured by the Federal Depository Insurance Corporation and the multiple financial institution collateral pool, required by Sections 280.07 and 280.08, Florida Statutes. To mitigate custodial risk, broker/dealers must meet established capital requirements as set forth by the Securities Exchange Commission, be registered in the State of Florida, provide proof of registration, complete a broker/dealer questionnaire, certify understanding of the City's investment policy, and provide a copy of most recent audit report.

## NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **Investments**

The City's investment policy allows the City to invest surplus money in instruments provided by Florida Statutes Chapter 218.40 - 218.415. Among them are:

- a. The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperative Act, as provided in Section 163.01, Florida Statutes;
- b. Savings accounts in state-certified qualified public depositories, as defined in Section 280.02, Florida Statutes;
- c. Certificates of deposit in state-certified qualified public depositories, as defined in Section 280.02, Florida Statutes;
- d. Direct obligations of the U.S. Treasury;
- e. Federal Agencies and instrumentalities;
- f. Repurchase Contracts secured by U.S. Treasury or U.S. Government Agency Securities when market value shall be not less than 5% more than the amount of the contract. The 5% margin shall be maintained for the term of the contract. If the market value falls below the 5% margin, the issuer of the contract shall pledge additional collateral to restore the margin.

City ordinance authorizes investments for the pension trust funds, as follows:

- a. Annuity and life insurance contracts;
- b. Time and savings accounts of National Bank and a State of Florida bank insured by FDIC;
- c. Obligations of the United States;
- d. State and local government bonds (as restricted); and
- e. Corporate stocks and bonds (as restricted).

Pension trust fund investments are made up primarily of trust company and equity funds (bank common funds). The investments are insured or registered securities that are held by the City or its agent, in the City's name. As of September 30, 2022, pension trust fund investments totaled \$7,345,777.

#### **Investments in Local Government Investment Pools (LGIP)**

The City invests funds throughout the year with Florida PRIME, an investment pool administered by the State Board of Administration, under the regulatory oversight of the state of Florida. Investments in Florida PRIME are made pursuant to Chapter 125.31, Florida Statutes. The investments are not categorized because they are not evidenced by securities that exist in physical or book entry form. Throughout the year and as of September 30, 2022, Florida PRIME contained certain floating and adjustable rate securities which were indexed based on the prime rate and/or one and three-month LIBOR rates. These investments represented 34.70% of Florida PRIME's portfolio at September 30, 2022.

Florida PRIME meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost, as a cash equivalent.

## NOTE 3 CASH AND INVESTMENTS (CONTINUED)

## <u>Investments in Local Government Investment Pools (LGIP) (Continued)</u>

With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states, "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee and the Investment Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the Executive Director may extend the moratorium until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days."

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made. As of September 30, 2022, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

The City also participates in the Florida Municipal Investment Trust (FMIvT), administered by the Florida League of Cities, Inc. FMIvt is an authorized investment under Section 163.01, Florida Statutes and is considered an external investment pool for reporting purposes. The City owns share in one or more FMIvt portfolios, not the individual securities held within each portfolio.

#### Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City's investment policy limits investments to specified credit ratings for authorized investments. To mitigate credit risk, the City primarily invests in U.S. government securities and the State of Florida local government surplus trust fund pool. Money market accounts are held with qualified public depositories who meet the State of Florida requirements.

Investments in Florida PRIME must carry an "AAAm" rating from Standard and Poor's. On September 30, 2022, Standard and Poor's Ratings Services assigned the Florida PRIME an "AAAm" principal stability funding rating.

## NOTE 3 CASH AND INVESTMENTS (CONTINUED)

## **Credit Risk (Continued)**

The following illustrates the credit quality distribution with credit exposure as a percentage of the City's investment securities.

		Concentration	Percentage of
	Credit	Risk at Fair	Total Pooled
Investment Type	Ratings	Value	Investments
LGIP - SBA Florida PRIME	AAAm	\$ 1,619,369	13.21%
LGIP - FMIvT: 0-2 Year High Quality Bond	AAAf/S1	8,414,561	68.68%
LGIP - FMIvT: 1-3 Year High Quality Bond	AAAf/S2	1,534,816	12.53%
LGIP - FMIvT: Intermediate High Quality			
Bond Fund	AAAf/S3	683,670	5.58%
Total		\$ 12,252,416	100.00%

The Police Pension Fund and Fire Pension Fund limits credit risk by diversifying the investment portfolios so that potential losses on individual securities will be minimized.

The following illustrates the credit quality distribution with credit exposure as a percentage of the Fire Pension Fund investment securities.

Investment Type	Credit Ratings	Risk	entration at Fair alue	Percentage of Total Pooled Investments
Fixed Income:				
U.S. Government Obligations	AA+	\$	159,313	2.27%
Mortgage/Asset Backed Securities	AA+		587,361	8.36%
Mortgage/Asset Backed Securities	AAA		9,204	0.13%
Mortgage/Asset Backed Securities	No rating		76,480	1.09%
Mutual Funds (Bond Funds)	No Rating		367,425	5.23%
Corporate Bonds	AAA		4,953	0.07%
Corporate Bonds	AA+		5,632	0.08%
Corporate Bonds	AA-		207,673	2.96%
Corporate Bonds	A+		24,818	0.35%
Corporate Bonds	Α		60,929	0.87%
Corporate Bonds	A-		12,325	0.18%
Corporate Bonds	BBB+		176,433	2.51%
Corporate Bonds	BBB		160,313	2.28%
Corporate Bonds	BBB-		49,584	0.71%
Corporate Bonds	BB+		9,763	0.14%
Corporate Bonds	No rating		24,788	0.35%
Foreign Bonds NTS	AA-		16,243	0.23%
Foreign Bonds NTS	A+		7,865	0.11%
Foreign Bonds NTS	A-		8,760	0.12%
Foreign Bonds NTS	BBB+		32,078	0.46%
Foreign Bonds NTS	BBB		34,856	0.50%
Foreign Bonds NTS	BBB-		20,483	0.29%
Domestic Equities	No Rating	3	,182,635	45.32%
International Equities	No Rating		867,874	12.36%
Real Estate Fund	No Rating		914,991	13.03%
Total	· ·	\$ 7	,022,779	100.00%

## NOTE 3 CASH AND INVESTMENTS (CONTINUED)

## **Credit Risk (Continued)**

The following illustrates the credit quality distribution with credit exposure as a percentage of the Police Pension Fund investment securities.

		Cor	ncentration	Percentage of
		Ri	sk at Fair	Total Pooled
Investment Type	Credit Ratings		Value	Investments
Fixed Income:				
Mutual Funds (Bond Funds)	No Rating	\$	133,689	41.43%
Domestic Equities	No Rating		189,009	58.57%
Total		\$	322,698	100.00%

Concentration of credit risk is the risk of loss attributable to the quality of investments in a single user. The City's investment policy, not including pensions, requires that investments be diversified by security type and institution. Approximately 87% of the City's investments are in Florida Municipal Investment Trust. Approximately 13% of the City's Investments are in the Local Government Surplus Trust Fund investment pool.

The Fire Pension Fund requires that not more than 65% of the Plan's assets may be invested in corporate common stock and convertible bonds. Foreign securities shall not exceed 25% of the market value of the Plans' assets. Investment in real estate must not exceed 10% of the cost value of the fund. Not more than 5% of the Plan's assets, at time of purchase, shall be invested in the common stock, capital stock, or convertible stock of any on issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company. The value of bonds issued by any single corporation shall not exceed 3% of the total fund.

The Police Pension Fund may not exceed 70% of the net asset value of the plan in fund equities. At September 30, 2022 holdings were approximately 59% in equities and 41% in fixed income.

The City does not have any investments in any one issuer that represent 5% or more of total investments.

#### **Interest Rate Risk**

To mitigate interest rate risk, the City's investment policy requires that the investment portfolio structure maturities to the City's cash needs for ongoing operations and that operating funds be invested primarily in short-term securities. The City's policy requires that investments have maturities no greater than five years.

The weighted average days to maturity (WAM) of Florida PRIME as of September 30, 2022 was 21 days. Next interest rate reset dates for floating securities are used in the calculation of the WAM. The weighted average life (WAL) of the Florida PRIME at September 30, 2022 was 72 days.

#### NOTE 3 CASH AND INVESTMENTS (CONTINUED)

## Interest Rate Risk (Continued)

	Average
Investment Type	Duration
LGIP - SBA Florida PRIME	0.20
LGIP - FMIvT: 0-2 Year High Quality Bond	0.63
LGIP - FMIvT: 1-3 Year High Quality Bond	1.39
LGIP - FMIvT: Intermediate High Quality	
Bond Fund	4.06

The City's pension trust funds do not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates. The performance of the Police Pension Fund and Fire Pension Fund are measured against various nationally recognized benchmarks depending on the category.

The Police Pension Fund maturities are as follows:

	Fixed Income
	_Investments
One to Five Years	\$ 133,689
Total Fair Value	\$ 133,689

The Fire Pension Fund maturities are as follows:

	Fixed Income
	_Investments_
Less than One Year	\$ 45,078
One to Five Years	721,427
Five to Ten Years	336,492
More than Ten Years	954,282
Total Fair Value	\$ 2,057,279

#### Foreign Currency Risk

The City is not exposed to any foreign currency risk.

## Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

## NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **Fair Value Measurements (Continued)**

The following illustrates the fair value of investments of the City:

			Fair Value Measurements Using						
			Qu	oted Price	s	,	Significant		
				In Active			Other	Si	gnificant
			M	larkets for		(	Observable	Und	bservable
	Se	eptember 30,	lder	ntical Asse	ts		Inputs		Inputs
		2022		(Level 1)			(Level 2)	(	Level 3)
Investments by Fair Value Level:									
LGIP - FMIvT: 0-2 Year High Quality Bond	\$	8,414,561	\$		-	\$	8,414,561	\$	-
LGIP - FMIvT: 1-3 Year High Quality Bond		1,534,816			-		1,534,816		-
LGIP - FMIvT: Intermediate High Quality									
Bond Fund		683,670					683,670		<u> </u>
		10,633,047	\$		-	\$	10,633,047	\$	-
Investments Measured at									
Amortized Cost:									
LGIP - SBA Florida PRIME		1,619,369							
Total Investments Measured at									
Amortized Cost		1,619,369							
Total Investments	\$	12,252,416							

#### FMIvT 0-2 Year High Quality Bond Fund

This fund invests mainly in US government and agency securities and asset-backed securities. The underlying securities have observable Level 1 quoted pricing inputs or observable Level 2 significant other observable pricing inputs. Most of the security prices were obtained from a pricing service, Interactive Data Corporation (IDC). While the underlying asset values are based on quoted prices or market-corroborated inputs, the net asset value of the portfolio is not publicly quoted.

#### FMIvT 1-3 Year High Quality Bond Fund

This fund invests mainly in US government and agency securities and asset-backed securities. The underlying securities have observable Level 1 quoted pricing inputs or observable Level 2 significant other observable pricing inputs. Most of the security prices were obtained from a pricing service, IDC. While the underlying asset values are based on quoted prices or market-corroborated inputs, the net asset value of the portfolio is not publicly quoted.

#### FMIvT Intermediate High Quality Bond Fund

This fund invests mainly in US government and agency securities, asset-backed securities and corporate bonds and notes. The underlying securities have observable Level 1 quoted pricing inputs or observable Level 2 significant other observable pricing inputs. Most of the security prices were obtained from a pricing service, IDC. While the underlying asset values are based on quoted prices or market-corroborated inputs, the net asset value of the portfolio is not publicly quoted.

# NOTE 3 CASH AND INVESTMENTS (CONTINUED)

## **Fair Value Measurements (Continued)**

The following illustrates the fair value of investments of the Police Pension Fund:

			Fair Value Measurements Using					
			Quoted Prices In Active		Significant Other			
							Sigr	ificant
	September 30,		Markets for Identical Assets		Obse	ervable	Unob	servable
					Inputs		Inputs	
		2022	(Level 1)		(Level 2)		(Level 3)	
Investments by Fair Value Level:								
Debt Securities:								
Mutual Funds (Bond Funds)	\$	133,689	\$	133,689	\$	-	\$	-
Marketable Equity Funds:								
Domestic		189,009		189,009		-		
Total Investments at Fair Value Level	\$	322,698	\$	322,698	\$	-	\$	-

The following illustrates the fair value of investments of the Fire Pension Fund:

				Using			
			Qι	oted Prices	5	Significant	
				In Active		Other	Significant
			Ν	/larkets for	C	bservable	Unobservable
	Se	ptember 30,	lde	ntical Assets		Inputs	Inputs
		2022		(Level 1)		(Level 2)	(Level 3)
Investments by Fair Value Level:				`		, ,	
Debt Securities:							
U.S. Government Obligations	\$	159,313	\$	-	\$	159,313	\$ -
Mutual Funds (Bond Funds)		367,425		367,425		-	_
Mortgage/Asset Backed Securities		673,045		-		673,045	_
Corporate and Foreign Bonds		857,496		-		857,496	_
Subtotal - Debt Securities	-	2,057,279		367,425		1,689,854	-
Marketable Equity Funds:							
Domestic		3,182,635		3,182,635		-	-
International		867,874		867,874		-	-
Subtotal - Marketable Equity Funds		4,050,509		4,050,509		-	_
Total Investments at Fair Value Level	\$	6,107,788	\$	4,417,934	\$	1,689,854	\$ -
Investments by Net Asset Value (NAV)							
Real Estate Fund		914,991					
Total Investments Measured at the							
NAV		914,991					
Total Investments	\$	7,022,779					

Other information for investments measured at the NAV or its equivalent is as follows:

					Redemption
	Fair	Uı	nfunded	Redemption	Notice
	 Value	Commitments		Commitments Frequency	
Real Estate Fund	\$ 914,991	\$	12,380	Quarterly	Daily

## NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **Fair Value Measurements (Continued)**

Real Estate Fund – The American Core Realty Fund is an open-end diversified core real estate commingled fund whose primary objective is to provide returns that are attractive relative to other asset classes with stable income and potential for market appreciation. The American Core Realty Fund invests primarily in core institutional quality industrial, multifamily, office and retail properties located throughout the United States, and is diversified by product type, geographic region, and economic exposure in order to mitigate investment risk.

A reconciliation of deposits and investments to amounts shown on the statement of net position and statement of fiduciary net position is as follows:

Deposits	\$ 21,660,736
Cash on Hand	1,900
Investments	19,597,893_
Total	\$ 41,260,529
Statement of Net Position:	
Cash and Investments	\$ 32,258,641
Restricted Cash and Investments	1,496,655
Statement of Fiduciary Net Positions:	
Pooled Cash	159,756
Investments	7,345,477
Total Cash and Investments	\$ 41,260,529

#### NOTE 4 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

#### **Due To/From Other Funds**

The balances due to/from other funds were as follows at September 30, 2022:

Due To/From Other Funds	Interfund Receivable			Interfund Payable		
Major Funds:						
General Fund	\$	44,800	\$	4,661		
Fire Department Fund		1,879		-		
CRA Fund		-		27,950		
Nonmajor Governmental Funds		4,661		18,729		
Total	\$	51,340	\$	51,340		

## NOTE 4 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS (CONTINUED)

## **Advance To/From Other Funds**

The balance advanced to/from other funds was as follows at September 30, 2022:

Advances To/From Other Funds	 iterfund ceivable	 nterfund Payable
Major Funds:		
General Fund	\$ 61,460	\$ -
Utilities Fund	 <u>-</u> _	 61,460
Total	\$ 61,460	\$ 61,460

Interfund receivables and payables represent recurring activities between funds as well as temporary deficit cash balances. All interfund payables are expected to be repaid within one year, with the exception of the advance due between the General Fund and Utility Fund.

## **Interfund Transfers In/Transfers Out**

Individual interfund transfers were as follows for the fiscal year ended September 30, 2022:

	Transfers			Transfers		
Transfers In/Out		ln		Out		
Major Funds:		_				
General Fund	\$	116,380	\$	2,433,851		
Fire Department Fund		843,100		10,319		
Local Option Gas Tax Fund		1,542,050		1,683		
Utility Fund		-		351,971		
Sanitation Fund		-		26,225		
Nonmajor Governmental Funds		663,862		341,343		
Total Transfers In/Transfers Out	\$	3,165,392	\$	3,165,392		

Transfers between funds are primarily to move unrestricted revenues collected in funds to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## NOTE 5 CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2022 is as follows:

	Balance September 30 2021	-	Additions Deletions		Se	Balance eptember 30, 2022	
Governmental Activities							
Capital Assets, Not Being Depreciated:							
Land	\$ 1,510,97	8 \$	-	\$	-	\$	1,510,978
Construction in Progress	3,047,43	3	98,649		415,287	-	2,730,795
Total Capital Assets,							
Not Being Depreciated	4,558,41	1	98,649		415,287		4,241,773
Capital Assets, Being							
Depreciated/Amortized:							
Buildings	6,809,11	8	72,420		-		6,881,538
Improvements Other							
Than Buildings	7,491,42	2	1,519,975		-		9,011,397
Equipment	5,063,05	0	643,841		-		5,706,891
*Right-to-use Leased Asset	16,84	0	-		-		16,840
Total Capital Assets,							
Being Depreciated/Amortized	19,380,43	0	2,236,236		-		21,616,666
Less: Accumulated							
Depreciation/Amortization:							
Buildings	3,361,11	0	227,220		-		3,588,330
Improvements Other							
Than Buildings	4,421,44	0	336,776		-		4,758,216
Equipment	3,620,22	9	298,159		-		3,918,388
Right-to-use Leased Equipment			6,919		-		6,919
Total Accumulated							
Depreciation/Amortization	11,402,77	9	869,074				12,271,853
Total Capital Assets, Being							
Depreciated/Amortized, Net	7,977,65	<u>1</u>	1,367,162				9,344,813
Governmental Activities							
Capital Assets, Net	\$ 12,536,06	2 \$	1,465,811	\$	415,287	\$	13,586,586

<sup>\*</sup> Restatement of capital assets as of October 1, 2021, is a result of implementing GASB Statement No. 87, *Leases*, during the 2022 fiscal year.

# NOTE 5 CAPITAL ASSETS (CONTINUED)

	Balance September 30, 2021	Additions	Deletions	Balance September 30, 2022
Business-Type Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 1,195,932	\$ -	\$ -	\$ 1,195,932
Construction in Progress	1,092,043	137,492	2,590	1,226,945
Total Capital Assets,				
Not Being Depreciated	2,287,975	137,492	2,590	2,422,877
Capital Assets, Being				
Depreciated:				
Buildings	480,702	-	-	480,702
Improvements Other				
Than Buildings	53,478,459	-	-	53,478,459
Machinery and Equipment	4,017,392	532,619	-	4,550,011
Total Capital Assets,				
Being Depreciated	57,976,553	532,619	-	58,509,172
Less: Accumulated Depreciation:				
Buildings	302,472	18,213	-	320,685
Improvements Other				
Than Buildings	28,844,614	1,449,250	-	30,293,864
Equipment	3,391,712	177,263	-	3,568,975
Total Accumulated				
Depreciation	32,538,798	1,644,726		34,183,524
Total Capital Assets,				
Being Depreciated, Net	25,437,755	(1,112,107)		24,325,648
Business-Type Activities				
Capital Assets, Net	\$ 27,725,730	\$ (974,615)	\$ 2,590	\$ 26,748,525

Depreciation/Amortization expense was charged to the functions of the primary government as follows:

Governmental Activities:	
General Government	\$ 289,968
Public Safety	121,186
Physical Environment	92,162
Culture and Recreation	188,157
Transportation	 177,601
Total Depreciation/Amortization	
for Governmental Activities	\$ 869,074
Business-Type Activities:	
Utility Fund	\$ 1,579,915
Sanitation Fund	64,811

Total Depreciation for Business-Type Activities

1,644,726

#### NOTE 6 LONG-TERM LIABILITIES

Long-term liability activity of the City for the year ended September 30, 2022 was as follows:

	(	Balance October 1, 2021		Additions	De	eductions	Se	Balance September 30, 2022		Amounts ue Within One Year
GOVERNMENTAL ACTIVITIES						,				
Direct Placements:										
2006 Capital Improvement										
Revenue Bonds	\$	112,000	\$	-	\$	9,000	\$	103,000	\$	9,000
2016 Capital Improvement										
Revenue Bond		72,457				5,842		66,615		5,981
Total Direct Placements		184,457		-		14,842		169,615		14,981
Direct Borrowings:										
Promissory Note		1,467		-		1,467		-		-
2011 Capital Improvement										
Revenue Note		1,425,524		-		247,333		1,178,191		259,025
Patch Truck Note		72,007		-		13,338		58,669		13,849
Mini Pumper Fire Truck Note		310,877		-		17,808		293,069		18,188
2022 Capital Improvement Revenue Note		-		3,500,000		-		3,500,000		183,570
Total Direct Borrowings		1,809,875		3,500,000		279,946		5,029,929		474,632
*Leases Payable		16,840		-		6,660		10,180		7,035
Compensated Absences		215,493		332,197		283,197		264,493		83,699
Governmental Activity										
Long-Term Liabilities	\$	2,226,665	\$	3,832,197	\$	584,645	\$	5,474,217	\$	580,347
BUSINESS-TYPE ACTIVITIES Direct Placement: 2013 Water and Sewer										
Refunding Revenue Bonds	\$	4,644,486	\$		\$	667,710	\$	3,976,776	\$	684,110
Total Direct Placement	Ψ	4.644.486	Ψ	<del></del>	Ψ	667,710	Ψ	3,976,776	Ψ	684,110
		4,044,400				007,710		3,370,770		004,110
Direct Borrowings:										
Wastewater /ARRA Loan		335,888		-		32,020		303,868		32,761
Direct State Revolving Fund Loan		222,144				21,177		200,967		21,666
Total Direct Borrowings		558,032		-		53,197		504,835		54,427
Compensated Absences		58,214		26,703		17,736		67,181		23,457
Other Long-Term Liabilities		2,493,213		-		149,825		2,343,388		-
Business-Type Activity										
Long-Term Liabilities	\$	7,753,945	\$	26,703	\$	888,468	\$	6,892,180	\$	761,994

<sup>\*</sup> Restatement of long-term liabilities as of October 1, 2021, is a result of implementing GASB Statement No. 87, Leases, during the 2022 fiscal year.

The following bonds payable and notes payable were outstanding at September 30, 2022:

#### <u>Direct Placement – 2006 Capital Improvement Revenue</u>

In November 2006, the City issued \$258,800 in Capital Improvement Revenue Bonds, Series 2006 for the purpose of providing a part of the funds required to finance a part of the cost of acquiring and installing certain capital improvements to the City Hall Building and wastewater utility lift stations. The City established an advance between the General Fund and the Utility Fund for the Utility Fund's portion due for the cost of improvements at the wastewater utility lift stations. The balance of the advance at September 30, 2022 was \$61,460 as disclosed in Note 4.

## NOTE 6 LONG-TERM LIABILITIES (CONTINUED)

## <u>Direct Placement – 2006 Capital Improvement Revenue (Continued)</u>

Interest on the 2006 bonds is payable annually on September 1 of each year. The bonds carry an interest rate of 4.125%. Bonds maturing on or before September 1, 2015 are not subject to redemption prior to their respective stated dates of maturity. Bonds maturing September 1, 2016 and thereafter shall be redeemable, at the option of the Issuer, in whole or in part, in inverse numerical and maturity order, on September 1, 2015 or on any interest payment date thereafter at par and accrued interest, plus the following premiums, expressed as percentages of the par value of the Bonds so redeemed, if redeemed in the following years:

```
5% if redeemed on September 1, 2015 or thereafter, to and including September 1, 2018; 4% if redeemed on September 1, 2019 or thereafter, to and including September 1, 2022; 3% if redeemed on September 1, 2023 or thereafter, to and including September 1, 2026; 2% if redeemed on September 1, 2027 or thereafter, to and including September 1, 2030; 1% if redeemed on September 1, 2031 or thereafter, to and including September 1, 2034.
```

This debt contains a provision that in the event of default, the entire principal amount plus outstanding and accrued interest may become immediately due and payable.

#### Direct Placement – 2016 Capital Improvement Revenue

In November 2016, the City issued \$94,500 in Capital Improvement Revenue Bonds, Series 2016 for the purpose of purchasing a fire truck. Interest on the 2016 bonds is payable annually on October 1 of each year. The 2016 Bonds have an interest rate of 2.375% and will mature October 1, 2031. The Bonds are not subject to redemption prior to their respected stated dates of maturity.

This debt contains a provision that in the event of default, the entire principal amount plus outstanding and accrued interest may become immediately due and payable.

#### <u>Direct Placement – 2013 Water and Sewer Refunding Revenue</u>

During 2013, City Council approved Resolution 2013-03 authorizing the issuance of the Water and Sewer Refunding Revenue Bond, Series 2013 of \$9,510,366. This action refunds the Water and Sewer Systems Bonds Series 1999, Water and Sewer Revenue Refunding Bonds Series 2002, and the Hancock Bank Subordinated Water and Sewer Revenue Note Series 2008. The 2013 Bonds have an interest rate of 2.968% and will mature on October 1, 2027.

This debt contains a provision that in the event of default, any amount will bear interest at the default rate, which is the prime rate plus 3% per annum.

## NOTE 6 LONG-TERM LIABILITIES (CONTINUED)

## <u>Direct Placement - 2013 Water and Sewer Refunding Revenue (Continued)</u>

The annual requirements to amortize direct placements as of September 30, 2022 are as follows:

			(	Government	al Act	ivities			 Business-Ty	ype Activities		
				Direct Pla	ceme	nts	Direct Pla	aceme	ents			
	2	006 Capita	l Impro	vement	20	16 Capital	Improv	/ement	2013 Water	r and \$	Sewer	
		Reveni	ue Bon	ds		Revenu	e Bond	ds	Refunding Re	evenue	e Bonds	
<u>Year</u>	Р	Principal		nterest	Р	rincipal	In	terest	Principal		Interest	
2023	\$	9,000	\$	4,249	\$	5,981	\$	1,582	\$ 684,110	\$	132,928	
2024		9,000		3,878		6,123		1,440	700,720		112,990	
2025		10,000		3,506		6,268		1,295	718,140		92,802	
2026		10,000		3,094		6,417		1,146	735,780		71,638	
2027		11,000		2,681		6,569		993	753,860		50,193	
2028-2032		54,000		6,477		35,257		2,552	384,166		33,935	
Total	\$	103,000	\$	23,885	\$	66,615	\$	9,008	\$ 3,976,776	\$	494,486	

## **Direct Borrowings - Notes Payable**

Notes payable included in long-term liabilities as of September 30, 2022 are as follows:

	 Amount
Governmental Activities:  4.136% note payable to SunTrust Bank; principal and interest payable quarterly beginning January 1, 2012 until October 2026; subject to prepayment penalties; financing energy performance projects. The note contains a provision that in the event of default, additional interest will be required at the daily equivalent rate of 12% per annum and payments may be accelerated.	\$ 1,178,191
3.77% note payable to SunTrust Bank; principal and interest payable monthly beginning October 14, 2018 until September 14, 2026; used to purchase a Patch Truck. The note contains a provision that in the event of default, all payments may become due and payable.	58,669
2.13% note payable to Truist Bank; principal and interest payable monthly beginning March 8, 2022 until March 8, 2035; used to purchase a Mini Pumper Fire Truck. The note contains a provision that in the event of default, all payments may become due and payable.	293,069
3.50% note payable to Truist Bank; principal and interest payable annually beginning June 1, 2023 until June 1, 2013; used to acquire, construct and finance a new public work building. The note contains a provision that in the event of default, the interest rate shall increase to the Default Rate while the payment default has occurred and is ongoing.	3,500,000
Total	\$ 5,029,929

## NOTE 6 LONG-TERM LIABILITIES (CONTINUED)

## **Direct Borrowings - Notes Payable (Continued)**

	 Amount
Governmental Activities:	
Business-Type Activities:	
2.3% state revolving fund note payable to the State of Florida Department of Environmental Protection; secured by and payable from the pledged revenues; principal and interest payable in semiannual installments. beginning August 15, 2011 until February 15, 2031. The note contains a provision that in the event of default, the repayment schedule may be accelerated or the financing rate on the unpaid principal may be increased to as much as 1.667 times the financing rate.	\$ 303,868
2.3% state revolving fund note payable to the State of Florida Department of Environmental Protection; secured by and payable from the pledged revenues; principal and interest payable in semiannual installments beginning August 15, 2011 until February 15, 2031. 'The note contains a provision that in the event of default, the repayment schedule may be accelerated or the financing rate on the unpaid principal may be increased to as much as 1.667 times the financing rate.	200,967
Total	\$ 504,835

The annual requirements to amortize direct borrowings as of September 30, 2022 are as follows:

	Governmental Activities					Business-Ty	/pe A	ctivities
		Direct Bo	rrov	vings		Direct Bo	orrowi	ngs
Year		Principal		Interest	F	Principal		nterest
2023	\$	474,632	\$	173,089	\$	54,427	\$	11,299
2024		490,475		157,247		55,686		10,041
2025		509,324		138,397		56,974		8,752
2026		528,914		118,811		58,292		7,435
2027		302,965		101,097		59,641		6,086
2028-2032		1,259,928		380,662		219,815		10,227
2033-2037		1,463,691		152,262		-		_
Total	\$	5,029,929	\$	1,221,565	\$	504,835	\$	53,840

## **Compensated Absences**

Compensated absences represent the vested portion of leave credits. See Note 1 for a summary of the City's compensated absences policy. The liability for compensated absences is liquidated with resources of the General Fund, Fire Department Fund, Local Option Gas Tax Fund, Utility Fund, Sanitation Fund, and internal service funds.

## NOTE 6 LONG-TERM LIABILITIES (CONTINUED)

## **Other Long-Term Liabilities**

The City has recorded a liability for the water and sewer impact fee credits. As of September 30, 2022 the liability is \$2,343,388.

#### Lessee Arrangement

The City leases equipment under a long-term, non-cancelable lease agreement. The lease expires in 2024 with payments of \$615 monthly, including interest, at a rate of 5.5%.

Total future minimum lease payments under lease agreements are as follows:

	Governmental Activities					
Year	Р	rincipal	In	terest		
2023	\$	7,035	\$	350		
2024		3,145		30		
Total Minimum Lease Payments	\$	10,180	\$	380		

#### NOTE 7 DEFINED BENEFIT PENSION PLANS

The City maintains two defined benefit pension plans. The Firefighter's Retirement Trust Fund Chapter 175 Plan (Firefighters' Plan) covers substantially all full-time firefighters employed by the City. The City of Brooksville Retired Police Officers' Substituted Trust Fund (Retired Police Officers' Plan) covers only certain police retirees. There are no separately issued financial statements for either plan.

The statements of fiduciary net position for the two pension plans at September 30, 2022, are as follows:

	irefighter's Retirement Trust	(	tired Police Officers' ubstituted Trust	Total
ASSETS				
Cash and Pooled Cash Investments:	\$ 152,839	\$	5,522	\$ 158,361
Debt Securities	2,057,279		133,689	2,190,968
Marketable Equity Securities	4,050,509		189,009	4,239,518
Real Estate Fund	914,991		-	914,991
Accounts Receivable	 13,582		_	 13,582
Total Assets	7,189,200		328,220	7,517,420
NET POSITION				
Restricted for Pension Benefits	\$ 7,189,200	\$	328,220	\$ 7,517,420

#### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

The statement of changes in fiduciary net position for the two pension plans for the year ended September 30, 2022 is as follows:

	Firefighter's Retirement Trust		(	tired Police Officers' ubstituted Trust	Total
ADDITIONS					
Contributions:					
Employer	\$	214,943	\$	-	\$ 214,943
Plan Members		34,514		-	34,514
State		76,428		_	76,428
Total Contributions		325,885		-	325,885
Investment Income:					
Net Increase in Fair Value		(1,366,895)		(83,756)	(1,450,651)
Interest/Dividends		160,329		12,317	172,646
Total Investment Earnings (Loss)		(1,206,566)		(71,439)	(1,278,005)
Miscellaneous Revenue		2,739		_	2,739
Total Additions		(877,942)		(71,439)	(949,381)
DEDUCTIONS					
Benefit Payments		451,604		27,637	479,241
Administrative Expenses		87,839		31,680	119,519
Total Deductions		539,443		59,317	598,760
CHANGE IN NET POSITION		(1,417,385)		(130,756)	(1,548,141)
Net Position - Beginning of Year		8,606,585		458,976	 9,065,561
NET POSITION - END OF YEAR	\$	7,189,200	\$	328,220	\$ 7,517,420

## **Summary of Significant Accounting Policies**

**Basis of Accounting** – The financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

**Method Used to Value Investments –** Investments are reported at fair value as described in Note 3.

#### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

#### Firefighter's Retirement Trust Fund Chapter 175

The City provides a Firefighter's Retirement Trust Fund Chapter 175 Plan (Firefighter's Plan) covering substantially all full-time firefighters employed by the City. The plan was amended and restated by Ordinance 754-D, adopted by City Council on January 7, 2011. The plan is a defined benefit plan with actuarial valuations performed annually. Employees under the Firefighters' Plan who are classified as full-time and volunteer firefighters shall participate in the system as a condition of employment. Employees are 100% vested after 10 years of credited service.

#### Plan Description

Employees who are classified as full-time and volunteer firefighters shall participate in the System as a condition of employment.

Fire employees are required to contribute 3.29% of their annual salary. The City is required to contribute the remaining amounts after employee and state contributions necessary to fund the plans as specified by ordinance.

#### Plan Administration

The Firefighter's Plan is a single-employer defined benefit pension plan administered by the Firefighter's Plan's Board of Trustees comprised of:

- a. Two Council appointees,
- b. Two Members of the Department elected by the Membership, and
- c. A Fifth Member elected by the other four and appointed by Council.

Firefighter's Plan membership as of October 1, 2021:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	18
Inactive Plan Members Entitled to but Not Yet Receiving Benefits	20
Active Plan Members	18
Total	56

## NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

## <u>Firefighter's Retirement Trust Fund Chapter 175 (Continued)</u>

Plan Description (Continued)

The following is a summary of eligibility, contribution methods, and plan provisions:

Benefits Provided

The Firefighter's Plan provides retirement, termination, disability, and death benefits.

**Normal Retirement** 

Date Earlier of age 60, age 55 and 10 years of Credit Service, or

20 years of Credited Service regardless of age.

Benefit 3.1% of Average Final Compensation times Credited

Service.

Early Retirement

Eligibility Age 50 and 10 years of Credited Service. Benefit Accrued benefit, reduced 3% per year.

Cost-of-Living Adjustment 3% increase each January 1 from age 55 through age 65.

Vesting

Schedule 100% after 10 years of Credited Service.

Benefit Amount Member will receive the vested portion of his/her accrued

benefit payable at the otherwise Normal Retirement date.

Disability

Eligibility Service incurred: Covered from date of employment. Non-

Service incurred: 10 years of Credited Service.

Benefit Benefit accrued to date of disability but not less than 42%

of Average Final Compensation (Service Incurred).

Pre-Retirement Death Benefits

Vested Monthly accrued benefit payable to designated beneficiary

for 10 years.

Nonvested Refund of accumulated contributions, without interest.

Post-Retirement Death Benefits

Benefits payable to beneficiary in accordance with option

selected at retirement.

Contributions

Member Contributions 3.29% of salary effective 10/01/2010.

City and State Contributions Remaining amount required in order to pay current costs

and amortize unfunded past service cost, if any. In no event will the City's contribution be less than 5% of the total salary of the members, as provided in Part VII of

Chapter 112, Florida Statutes.

#### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

## Firefighter's Retirement Trust Fund Chapter 175 (Continued)

#### Plan Description (Continued)

Investment Policy

The following is the Firefighter's Plan's Board of Trustees adopted asset allocation policy as of September 30, 2022:

	Target
Asset Class	Allocation
Domestic Equity	45.00 %
International Equity	15.00
Domestic Fixed Income	25.00
Global Fixed Income	5.00
Real Estate	10.00
Total	100.00 %

#### Concentrations

The Firefighter's Plan did not hold investments in any one organization that represent 5% or more of the Pension Plan's Fiduciary Net Position.

#### Rate of Return

For the year ended September 30, 2022, the annual money-weighted rate of return on pension pan investments, net of pension plan investment expense, was -14.68%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for changing amount actually invested.

#### Actuarial Assumptions

The total pension liability was measured as of September 30, 2022 determined by an actuarial valuation as of October 1, 2021, rolled forward to the measurement date of September 30, 2022, using the following actuarial assumptions:

Inflation	2.50%
Salary Increases	Service based
Discount Rate	7.55%
Investment Rate of Return	7.55%

#### Discount Rate

The discount rate used to measure the total pension liability was 7.55%, which was no change from the discount rate used for the prior measurement. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Firefighter's Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

## Firefighter's Retirement Trust Fund Chapter 175 (Continued)

Deferred Retirement Option Program

Eligibility Satisfaction of Normal Retirement requirements.

Participation Not to exceed the earlier of 60 months or the completion of

30 years of service with the City as a Firefighter.

Rate of Return At Member's election, either 6.5% or Net Investment Return.

The DROP balance as of September 30, 2022 is \$213,339.

Net Pension Liability

The table below shows the sensitivity of the net pension liability to the changes in the Discount Rate:

			Cu	rrent		
	1% Decre	ease l	Discou	ınt Rate	1%	6 Increase
	6.55%	6	7.	55%		8.55%
Sponsor's Net Pension Liability (Asset)	\$ 1,992	2,229	\$ 1,	069,541	\$	341,447

The components of the net pension liability of the City on September 30, 2022 were as follows:

Total Pension Liability	\$ 8,258,741
Less: Plan Fiduciary Net Position	7,189,200
Sponsor's Net Pension Liability	\$ 1,069,541

Plan Fiduciary Net Position as a Percentage of

Total Pension Liability 87.05%

## NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

## Firefighter's Retirement Trust Fund Chapter 175 (Continued)

Net Pension Liability (Continued)

The schedule of changes in Net Pension Liability on September 30, 2022 was as follows:

		Increase(Decrease)					
	Total Pension		Pla	Plan Fiduciary		et Pension	
		Liability		let Position	Liability (Asset)		
Balances at September 30, 2021	\$	7,843,223	\$	8,606,585	\$	(763,362)	
Changes for a Year:							
Service Cost		153,423		-		153,423	
Interest		590,991		-		590,991	
Difference between Expected and							
Actual Experience		112,365		-		112,365	
Contributions - Employer		-		214,943		(214,943)	
Contributions - State		-		34,514		(34,514)	
Contributions - Employee		-		76,428		(76,428)	
Net Investment Income		-		(1,206,566)		1,206,566	
Benefit Payments, Including Refunds							
of Employee Contributions		(441,261)		(451,604)		10,343	
Administrative Expense		-		(87,839)		87,839	
Other Changes				2,739		(2,739)	
Net Changes		415,518		(1,417,385)		1,832,903	
Balances at September 30, 2022	\$	8,258,741	\$	7,189,200	\$	1,069,541	

For the year ended September 30, 2022, the City recognized pension expense of \$427,514. On September 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred		Def	erred
	Outflows of		Inflows of	
	Resources		Resources	
Differences Between Expected and Actual Experience Net Difference Between Projected and	\$	56,183	\$	-
Actual Earnings on Pension Plan Investments		995,082		-
Total	\$	1,051,265	\$	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30,	 Amount
2023	\$ 277,489
2024	185,455
2025	210,568
2026	 377,753
Total	\$ 1,051,265

#### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

## <u>City of Brooksville Retired Police Officers' Substituted Trust Fund</u> Plan Description

On June 1, 2018, the City disbanded the police department and entered into an agreement with the Hernando County Sheriff's Office to provide law enforcement services. The Police Retirement Trust Fund Chapter 185 plan (Prior Plan) termination date was also June 1, 2018. The City had 24 months under Section 185.37, Florida Statutes, to complete the termination. Plan members of the original plan were eligible for several options including: 1) payment in cash, 2) purchase of an insured annuity, or 3) maintenance of a another or substituted trust fund. Those electing the first two options received their payouts early in fiscal year 2020. Those who elected the third option became members of the new plan.

On March 2, 2020, the City passed Ordinance No. 914 establishing the City of Brooksville Retired Police Officers' Substituted Trust Fund (Retired Police Officers' Plan), which is intended to be a governmental plan as provided in Internal Revenue Code Section 414(d). Substantially all remaining assets of the original plan were transferred to the new plan on that date. Therefore, the City is treating it as a continuation of the Prior Plan for financial reporting purposes. The Retired Police Officers' Plan covers only retirees. There are no active plan members or employees of the City that are eligible to participate.

#### Plan Administration

The Retired Police Officers' Plan is a single-employer defined benefit pension plan administered by the Board of Trustees comprised of:

- a. Two person who are City residents or a retiree of the Retired Police Officers' Plan, elected by a majority of the retired members of this plan.
- b. City Finance Director
- c. One City resident selected by City Council
- d. Fifth Member appointed by City Council

Plan membership as of October 1, 2022:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	2
Inactive Plan Members Entitled to but Not Yet Receiving Benefits	8
Total	10

#### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

# City of Brooksville Retired Police Officers' Substituted Trust Fund (Continued)

Plan Description (Continued)

The following is a summary of eligibility, contribution methods, and plan provisions:

Benefits Provided

The Plan provides retirement, disability, and death benefits.

Normal Retirement

Date 20 years of Credited Service before May 31, 2018,

regardless of age; or attainment of age 55 and completion

of 6 years of credited service.

Benefit 4.00% of Average Final Compensation times credited

service.

**Early Retirement** 

Eligibility Age 50 and 6 years of credited service.

Benefit Accrued benefit, reduced 3.00% per year.

Cost-of-Living Adjustment 3% increase each January 1 from age 55 through age 65.

<u>Disability</u> There are no retired members entitled to disability benefits.

Death Benefits Shall be paid in accordance with the form of benefit

chosen at the time of retirement.

#### **Contributions**

There are no member contributions to the plan as there are no active members.

#### Investment Policy

The investment advisor is authorized to invest funds of the plan in equities in an amount not to exceed 70% of the net asset value of the plan.

#### Concentrations

The Police Officers' Plan does not have any individual issuer or organization concentration limits.

#### Rate of Return

For the year ended September 30, 2022, the annual money-weighted rate of return on pension plan investments, net of Pension Plan investment expense, was -19.41%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

## City of Brooksville Retired Police Officers' Substituted Trust Fund (Continued)

## Actuarial Assumptions

The total pension asset was measured as of September 30, 2022, determined by an actuarial valuation as of October 1, 2022, using the following actuarial assumptions:

Inflation	2.50%
Salary Increases	N/A
Discount Rate	7.25%
Investment Rate of Return	7.25%

#### Discount Rate

The discount rate used to measure the total pension liability was 7.25% which was no change from the discount rate used for the prior measurement. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Retired Police Officers' Plan fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Net Pension Liability

The table below shows the sensitivity of the net pension liability to the changes in the discount rate:

			Currer	nt Discount		
	1%	Decrease		Rate	1%	6 Increase
	6.25%		7.25%		8.25%	
Sponsor's Net Pension Asset	\$	40,950	\$	7,593	\$	(15,664)

The components of the net pension asset of the City on September 30, 2022 were as follows:

Total Pension Liability	\$	335,813
Less: Plan Fiduciary Net Position		328,220
Sponsor's Net Pension Liability		7,593
Plan Fiduciary Net Position as a Percentage of		
Total Pension Liability		97.74%

## NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

## <u>City of Brooksville Retired Police Officers' Substituted Trust Fund (Continued)</u>

The schedule of changes in Net Pension Asset on September 30, 2022 was as follows:

Increase(Decrease)					
Total Pension		Plan Fiduciary		Net Pension	
Liabi	шу	Net	Position		Asset
\$ 3	35,787	\$	458,976	\$	(123,189)
	23,343		-		23,343
	4,320		-		4,320
	-		(71,439)		71,439
(	27,637)		(27,637)		-
			(31,680)		31,680
	26		(130,756)		130,782
\$ 3	35,813	\$	328,220	\$	7,593
1	Liabi	Liability 335,787 23,343 4,320 - (27,637)	Total Pension Liability Net \$ 335,787 \$ \$ 23,343 \$ 4,320 \$ \$ (27,637) \$ \$ 26	Total Pension Liability Net Position  S 335,787 \$ 458,976  23,343 -  4,320 -  (71,439)  (27,637) (27,637)  -  (31,680)  26 (130,756)	Total Pension Liability         Plan Fiduciary Net Position         Ne           335,787         \$ 458,976         \$           23,343         -         -           4,320         -         (71,439)           (27,637)         (27,637)         (31,680)           26         (130,756)         -

For the year ended September 30, 2022, the City recognized pension expense of \$90,057. On September 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred		Deferred	
	Outflows of		Inflows of	
	Resources		Resources	
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	\$	196,817	\$	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30,	 Amount	
2023	\$ 75,080	
2024	75,080	
2025	23,496	
2026	 23,161	
Total	\$ 196,817	

#### Florida Retirement System Pension Plan

Pursuant to Chapter 95-338, Laws of Florida, the City of Brooksville declared as its policy and purpose, a revocation of election to participate in the Florida Retirement System for all employees or officers hired on or after January 1, 1996. Effective January 1, 2002, the City elected to again participate in the Florida Retirement System for general employees and officers.

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### Florida Retirement System Pension Plan (Continued)

### Background

The Florida Retirement System (FRS) was created by Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the City are eligible to enroll as members of the state-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost sharing, multiple employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' website (www.dms.myflorida.com).

### Plan Description

The Florida Retirement System Pension Plan (FRS Plan) is a cost-sharing multipleemployer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class Members of the FRS who do not qualify for membership in the other classes.
- Elected City Officers Class Members who hold specified elective offices in local government.
- Senior Management Service Class (SMSC) Members in senior management level positions.
- Special Risk Class Members who are special risk employees, such as law enforcement officers, meet the criteria to qualify for this class.

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### Florida Retirement System Pension Plan (Continued)

### Plan Description (Continued)

Employees enrolled in the FRS Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the FRS Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the FRS Plan may include up to 4 years of credit for military service toward creditable service. The FRS Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the FRS Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

### Benefits Provided

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### Florida Retirement System Pension Plan (Continued)

### Benefits Provided (Continued)

The following chart shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service:	<u>% Value</u>
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
,	
Retirement at age 65 or with 33 years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 years of service	1.68
Elected City Officers	3.00
Senior Management Service Class	2.00
Special Risk Regular	
Service from December 1, 1970, through September 30, 1974	2.00
Service on and after October 1, 1974	3.00

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. FRS Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

### Contributions

The Florida Legislature establishes contribution rates for participating employers and employees. Effective July 1, 2011, all FRS Plan members (except those in DROP) are required to make 3% employee contributions on a pretax basis. The contribution rates attributable to the City, effective July 1, 2021, were applied to employee salaries as follows: regular employees 9.10%, city elected officials 49.70%, senior management 27.29%, and DROP participants 16.68%. The City's contributions to the FRS Plan were \$295,669 for the year ended September 30, 2022.

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### Florida Retirement System Pension Plan (Continued)

### **Pension Costs**

At September 30, 2022, the City reported a liability of \$2,633,762 for its proportionate share of the FRS Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The City's proportion of the net pension liability was based on the City's contributions received by FRS during the measurement period for employer payroll paid dates from July 1, 2021, through June 30, 2022, relative to the total employer contributions received from all of FRS's participating employers. At June 30, 2022, the City's proportion was 0.007078476%, which was an increase of 0.000691305% from its proportion measured as of June 30, 2021.

For the year ended September 30, 2022, the City recognized pension expense of \$349,093 for its proportionate share of FRS's pension expense. In addition, the City reported its proportionate share of FRS's deferred outflows of resources and deferred inflows of resources from the following sources:

	_	eferred utflows of	_	Deferred nflows of
Description	Resources Resou		esources	
Differences Between Expected and Actual				
Economic Experience	\$	125,088	\$	-
Changes in Actuarial Assumptions		324,359		-
Net Difference Between Projected and Actual Earnings				
on Pension Plan Investments		173,907		-
Changes in Proportion and Differences Between City				
Contributions and Proportionate Share of Contributions		265,982		221,615
City Contributions Subsequent to the Measurement Date		78,525		
Total	\$	967,861	\$	221,615

\$78,525 reported as deferred outflows of resources related to pensions resulting from City contributions to the FRS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows:

Year Ending September 30,	 Amount
2023	\$ 127,967
2024	42,577
2025	(42,033)
2026	498,276
2027	 40,934
Total	\$ 667,721

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### Florida Retirement System Pension Plan (Continued)

### **Actuarial Assumptions**

The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40% per Year
Salary Increases 3.25%, Average, Including Inflation
Investment Rate of Return 6.70%

Mortality rates were based on the PUB-2010 base table, varies by member category and sex, projected generationally with scale MP-2018. The actuarial assumptions used in the July 1, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.

The target allocation, as outlined in the FRS Plan's investment policy, and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

			Compound	
		Annual	Annual	
	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation	Return	Return	Deviation
Cash	1.0 %	2.6%	2.6%	1.1%
Fixed Income	19.8	4.4%	4.4%	3.2%
Global Equity	54.0	8.8%	7.3%	17.8%
Real Estate	10.3	7.4%	6.3%	15.7%
Private Equity	11.1	12.0%	8.9%	26.3%
Strategic Investments	3.8	6.2%	5.9%	7.8%
Total	100.0 %			
Assumed Inflation - Mean			2.4%	1.3%

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### **Discount Rate**

The discount rate used to measure the total pension liability was 6.70% for the FRS Plan, which was a 0.10% decrease from the 6.80% rate as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, each of the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### Pension Liability Sensitivity

The following presents the City's proportionate share of the net pension liability for the FRS Plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	Current					
	Discount					
Description	19	6 Decrease		Rate	1	% Increase
FRS Plan Discount Rate		5.70%		6.70%		7.70%
City's Proportionate Share of the FRS						
Plan Net Pension Liability	\$	4,554,910	\$	2,633,762	\$	1,027,453

### Pension Plan Fiduciary Net Position

Detailed information about the FRS Plan's fiduciary's net position is available in a separately-issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report. That report may be obtained through the Florida Department of Management Services website at http://www.dms.myflorida.com.

### Retiree Health Insurance Subsidy Program

### Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multipleemployer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### Retiree Health Insurance Subsidy Program (Continued)

### **Benefits Provided**

For the fiscal year ended September 30, 2022, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

### **Contributions**

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2022, the contribution rate was 1.66 percent of payroll pursuant to section 112.363, Florida Statues. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. The City's contributions to the HIS Plan were \$57,175 for the year ended September 30, 2022.

### **Pension Costs**

At September 30, 2022, the City reported a liability of \$988,547 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The City's proportion of the net pension liability was based on the City's contributions received during the measurement period for employer payroll paid dates from July 1, 2021, through June 30, 2022, relative to the total employer contributions received from all participating employers. At June 30, 2022, the City's proportion was 0.009333318%, which was an increase of 0.001528414% from its proportion measured as of June 30, 2021.

For the year ended September 30, 2022, the City recognized pension expense of \$74,245 for its proportionate share of HIS's pension expense. In addition, the City reported its proportionate share of HIS's deferred outflows of resources and deferred inflows of resources from the following sources:

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### Retiree Health Insurance Subsidy Program (Continued)

Pension Costs (Continued)

	Deferred Outflows of		Deferred Inflows of	
Description	R	Resources		esources
Differences Between Expected and Actual				
Economic Experience	\$	30,005	\$	4,350
Changes in Actuarial Assumptions		56,664		152,927
Net Difference Between Projected and Actual Earnings				
on HIS Program Investments		1,432		-
Changes in Proportion and Differences Between City				
Contributions and Proportionate Share of Contributions		194,369		51,609
City Contributions Subsequent to the Measurement Date		15,412		-
Total	\$	297,882	\$	208,886
Changes in Actuarial Assumptions Net Difference Between Projected and Actual Earnings on HIS Program Investments Changes in Proportion and Differences Between City Contributions and Proportionate Share of Contributions City Contributions Subsequent to the Measurement Date	\$	56,664 1,432 194,369 15,412	\$	152,927 - 51,609

\$15,412 reported as deferred outflows of resources related to pensions resulting from City contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows:

Year Ending September 30,	 Amount
2023	\$ 4,089
2024	11,922
2025	21,275
2026	24,915
2027	10,066
Thereafter	 1,317
Total	\$ 73,584

### Actuarial Assumptions

The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40% per Year
Salary Increases	3.25%, Average, Including Inflation
Municipal Bond Rate	3.54%

Mortality rates were based on the Generational PUB-2000 with Projection Scale MP-2018. The actuarial assumptions used in the July 1, 2020, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### Retiree Health Insurance Subsidy Program (Continued)

### **Discount Rate**

The discount rate used to measure the total pension liability was 3.54% for the HIS Plan, which was a 1.38 increase from the 2.16% rate as of June 30. 2021. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

### Pension Liability Sensitivity

The following presents the City's proportionate share of the net pension liability for the HIS Plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	Current					
			[	Discount		
Description	19	6 Decrease		Rate	1%	6 Increase
HIS Plan Discount Rate		2.54%		3.54%		4.54%
City's Proportionate Share of the HIS						
Plan Net Pension Liability	\$	1,130,979	\$	988,547	\$	870,688

### Pension Plan Fiduciary Net Position

Detailed information about the HIS Plan's fiduciary's net position is available in a separately-issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report. That report may be obtained through the Florida Department of Management Services website at <a href="http://www.dms.myflorida.com">http://www.dms.myflorida.com</a>.

### NOTE 7 DEFINED BENEFIT PENSION PLANS (CONTINUED)

### **Summary**

The aggregate amount of net pension liability related deferred inflows of resources and deferred outflows of resources, and pension expense for the City's defined benefit pension plans are summarized below. These liabilities are typically liquidated by the individual funds in which the employee's costs are associated.

	Firefighters' Retirement Plan	Police Officers' Retirement Plan	FRS Plan	HIS Plan	Total
Net Pension Liability	\$ 1,069,541	\$ 7,593	\$ 2,633,762	\$ 988,547	\$ 4,699,443
Deferred Outflows of Resources	1,051,265	196,817	967,861	297,882	2,513,825
Deferred Inflows of Resources	-	-	221,615	208,886	430,501
Pension Expense	427,514	90,057	349,093	74,245	940,909

### NOTE 8 DEFINED CONTRIBUTION PENSION PLAN

### **Investment Plan**

The Florida State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected City Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of plan members.

### NOTE 8 DEFINED CONTRIBUTION PENSION PLAN (CONTINUED)

### **Investment Plan (Continued)**

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Non-vested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2022, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The City's Investment Plan pension expense totaled \$107,664for the year ended September 30, 2022. Employee contributions to the Investment Plan totaled \$29,002 for the year ended September 30, 2022.

### NOTE 9 OTHER POSTEMPLOYMENT BENEFITS

### Plan Description

The City is obligated to make available to qualified retired employees the option to maintain coverage with the group medical (including prescription drug) and life insurance plans sponsored by the City. The City of Brooksville Plan (the Plan) is a single-employer defined benefit OPEB plan. The Plan is currently being funded on a pay as you go basis. No trust fund has been established for the Plan. The Plan does not issue a publicly available report.

### NOTE 9 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### **Benefits Provided**

The City provides health insurance benefits and life insurance to its eligible retired employees through a single-employer plan administered by the City. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees and eligible dependents who retire from the City may continue in the City's Plan on the same basis that they were covered immediately before their retirement. Eligible retirees may choose the same medical plan available for active employees of the City. Timely premium contributions of 100% of the premium cost are required for retiree and any dependent coverage. Retirees may also continue the group life insurance coverage offed by the City into retirement. Retirees are limited to \$15,000 face value and are charged a set monthly premium.

### **Employees Covered by Benefit Terms**

At September 30, 2020, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	17
Active Plan Members	92
Total	109

### **Total OPEB Liability**

The City's Total OPEB liability was measured as of September 30, 2021 and was determined by an actuarial valuation as of September 30, 2020 which was rolled forward. The following table shows the City's total OPEB liability for the year ended September 30, 2022.

	Liability
Balance - October 1, 2021 \$	529,809
Changers for the Year:	
Service Cost	53,812
Interest	13,819
Changes in Assumptions	20,988
Benefit Payments	(20,479)
Net Changes	68,140
Balance - September 30, 2022	597,949

### NOTE 9 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### **Discount Rate Sensitivity**

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1%	Decrease		1%	6 Increase
	in	Discount	Discount	in	Discount
Description		Rate	 Rate		Rate
OPEB Plan Discount Rate		1.19%	2.19%		3.19%
Total OPEB Liability	\$	708,285	\$ 597,949	\$	510,353

### **Healthcare Trend Rate Sensitivity**

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1%	Decrease			1%	6 Increase
	in F	Healthcare	Н	ealthcare	in l	Healthcare
	Co	ost Trend	С	ost Trend	C	ost Trend
Description		Rate		Rate		Rate
OPEB Plan Healthcare Cost Rate		5.00%		6.00%		7.00%
Total OPEB Liability	\$	573,669	\$	597,949	\$	629,432

### Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2022, the City recognized an OPEB expense of \$58,013. In addition, the City reported deferred outflows of resources and deferred inflows of resources from the following sources:

	_	Deferred utflows of	_	Deferred oflows of
	R	esources	R	esources
Changes of Assumptions	\$	76,982	\$	26,478
Difference between Expected				
and Actual Experience		-		102,276
Contributions Subsequent to the				
Measurement Date		25,635		
Total	\$	102,617	\$	128,754

### NOTE 9 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### <u>Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

\$25,635 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending September 30, 2023. Other amounts reported as deferred inflows and outflows of resources related to OPEB will be recognized as an increase in OPEB expense as follows:

Year Ending September 30,	 Amount
2023	\$ (9,617)
2024	(9,617)
2025	(8,570)
2026	(10,893)
2027	(17,047)
Thereafter	 3,972
Total	\$ (51,772)

### **Actuarial Assumptions**

The total OPEB liability in the September 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.25%

Salary Increases Employees other than firefighters: Salary increase rates used in the July 1, 2020

actuarial valuation of the Florida Retirement System for Regular Class members;

3.4% - 7.8%, including inflation.

Firefighters: Salary increase rates used by the pension actuary in the September 30, 2020 actuarial valuation of the City's Firefighters' Retirement Trust Fund.

Healthcare Cost Based on the Getzen Model, with trend starting at 5.00%, followed by 6.00% for Trend Rates 2022, and gradually decreasing to an ultimate trend rate of 3.99%.

The actuarial cost method used was the Entry Age Normal method.

Mortality tables used for non-K-12 Instructional Regular Class and Special Risk Class members in the July 1, 2020 actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2013 through 2018.

The discount rate used to measure the total OPEB liability was 2.19%, based on a daily rate closest to but not later than the measurement date of Fidelity's "20-year Municipal GO AA Index."

The discount rate was 2.41% as of the beginning of the measurement year.

### NOTE 10 TRUST FUNDS

### **Butterweck Bond Fund**

This Fund is used for the future maintenance of the Butterweck Crypt of the Brooksville Cemetery. As of September 30, 2022, the balance remaining is \$1,395.

### **NOTE 11 PROPERTY TAXES**

Property tax collections, sales, and liens are governed by Chapter 197 of the Florida Statutes.

All property taxes are levied and become due and payable on November 1 of each year and are delinquent on April 1 of the following year. Discounts are allowed for early payment of 4%, 3%, 2%, and 1% in November through February, respectively. Delinquent taxes on real property may be paid after the date of delinquency but prior to the sale of a tax certificate by paying all taxes, costs, advertising charges, and interest of 18% per annum. For all real property with delinquent taxes, the Tax Collector advertises as required by Statute and sells tax certificates. All unsold certificates are issued to the County.

Any persons owning real property upon which a tax certificate has been sold may redeem the property by paying the Tax Collector the face amount of the tax certificate plus interest and costs associated with the sale of the certificate. After taxes have been delinquent (April 1) for two years, the owner of a tax certificate may file an application for tax deed sale. The County is able to do the same two years after taxes were due (November 1). All taxes imposed on any property become a first lien, superior to all other liens, as of January 1 of the year the taxes are levied.

### NOTE 12 RISK MANAGEMENT

The City's risk management activities are spread through several funds including the General, Utility, and Sanitation funds. Significant losses are covered by commercial insurance, workers' compensation, unemployment, and disability insurance. Settlement amounts have not exceeded insurance coverage for the current year or prior three years. The City carries such insurance as is ordinarily carried by private or public corporations owning and operating similar utilities. The City, in addition to general liability and personal liability for auto accidents and property damage of autos, buildings and equipment, carries an umbrella policy for an additional \$1,000,000. The City does not carry insurance against loss or damage to the Utility Fund's water meters, fire hydrants, or water and sewer lines, but self-funds these expenses.

### NOTE 13 IMPACT FEES

On September 20, 2005, the Hernando County Board of County Commissioners voted to extend the prepayment of impact fees from one to three years. County property owners were allowed to prepay their impact fees prior to an increase on July 5, 2005. County property owners who prepaid impact fees were given until June 2, 2008 to obtain a building permit. If a building permit was not pulled by June 2, 2008, the increased impact fees would be charged. Subsequently, the Hernando County Board of Commissioners extended the prepaid program through June 2012. Through Interlocal Agreement, the City opted to assess the same impact fees for roads, public buildings, police, fire, parks, and schools as Hernando County. The City stopped collecting Impact Fees effective November 2011, and impact fees were reinstated for year ending September 30, 2015. As of September 30, 2022, the City had the following in prepaid impact fees: Road Impact Fees \$4,779, Public Building Impact Fees \$525; Police Impact Fees \$341; Fire Impact Fees \$230; and Parks Impact Fees \$318. The amounts are reflected as unearned revenues in the accompanying financial statements.

### NOTE 14 GOVERNMENTAL FUND BALANCES

The specific purpose detail for the fund balances of governmental funds as of September 30, 2022 were as follows:

				ı	Мајо	or Funds								
Normality		General Fund	Co Red	City of rooksville ommunity evelopment Agency	De	Fire epartment Fund		Local Option Gas Tax Fund		Road Impact Fees Fund		Nonmajor overnmental Funds	G	Total overnmental Funds
Nonspendable: Inventories	\$	2,494	\$		\$		\$		\$		\$		\$	2,494
Prepaid Items	Ψ	47,668	Ψ		Ψ	7,280	Ψ		Ψ	_	Ψ	2,001	Ψ	56,949
Advance to		47,000				7,200						2,001		00,040
Other Funds		61,460		_		_		_		_		_		61,460
Cemetery:		0.,.00												01,100
Perpetual Care		-		_		_		_		_		245.208		245.208
Total Nonspendable	_	111,622		-	_	7,280	_	_	_	-		247,209	_	366,111
'		,-				,						,		,
Restricted:														
Community														
Redevelopment		-		445,756		-		-		-		-		445,756
Law Enforcement		-		-		-		-		-		213,840		213,840
Infrastructure Projects		-		-		-		-		2,652,343		825,348		3,477,691
Enrichment Center		-		-		-		-		-		5,936		5,936
Public Works Building		3,480,650		-		-		-		-		-		3,480,650
Transportation		-		-		-		-		-		783,693		783,693
Capital Projects		-		-		-		-		-		8,106		8,106
Debt Service		-										80,132		80,132
Total Restricted		3,480,650		445,756		-		-		2,652,343		1,917,055		8,495,804
Committed:														
Traffic Camera		_		_		_		_		_		13,255		13,255
Trailic Gainera												10,200		10,200
Assigned:														
Transportation		-		-		-		540,022		_		_		540,022
Capital Projects		-		-		-		· -		_		73,521		73,521
Community												-,-		-,-
Redevelopment	_		55,000		-		_		-		_		55,000	
Cemetery:														
Perpetual Care		-		-		-		-		-		208,002		208,002
Total Assigned		=		55,000		-		540,022		-		281,523		876,545
Unassigned (Deficit)		4,012,047		-		(10,103)		_		-		-		4,001,944
Total Fund Balance	\$	7,604,319	\$	500,756	\$	(2,823)	\$	540,022	\$	2,652,343	\$	2,459,042	\$	13,753,659
		•	_		_	<u> </u>	_		_		_			

The Fire Department Fund has a fund balance deficit of \$2,823 as of September 30, 2022. The deficit will be resolved in the next fiscal year with additional transfers from the General Fund as necessary.

### NOTE 15 COMMITMENTS AND CONTINGENCIES

### **Commitments**

The City routinely enters into various construction commitments. As of September 30, 2022, the City has the following outstanding major construction commitments in process:

		Project	Ext	pended in	pended in ember 30,		
<u>Project</u>	Αι	uthorization		ior Years	2022	C	ommitment
Governmental Activities:							
East Avenue Drainage	\$	429,871	\$	27,315	\$ 15,676	\$	386,880
Cemetery Expansion		56,289		4,298	34,732		17,260
Splash Pad		398,000		_	7,650		390,350
McKethan Park Restrooms		75,773		-	2,700		73,073
New DPW Building		3,683,045		-	11,850		3,671,195
Total Governmental Activities	\$	4,642,978	\$	31,613	\$ 72,608	\$	4,538,758
	-						
Business-Type Activities:							
Lakeside Mobile Home Park	\$	19,570	\$	12,352	\$ 5,038	\$	2,180
Lamar Ave. Drinking Water Plant		78,740		65,148	9,635		3,957
Waterline Relocate - GNT		64,438		53,062	2,486		8,890
Cortez Blvd Master Lift Station Project		120,120		25,817	16,247		78,056
Reclaimed Water to Cascades		263,990		26,932	87,531		149,527
Oxidation Ditch		9,335		934	1,540		6,862
Sewer Rehab Phase IV		321,628		21,628	-		300,000
Total Business-Type Activities	\$	877,821	\$	205,872	\$ 122,477	\$	549,472

### Contingencies

Various suits and claims, arising in the ordinary course of the City's operations, are pending. These claims consist of suits involving sewer fees, loss of employment and discrimination. Management does not expect the resolution of these matters to have a material effect on the City's financial statements.

At September 30, 2022, the City held approximately \$1.1 million of road impact fees that were collected more than ten years ago. A significant portion of these impact fees have been encumbered.

### **Grants**

Amounts received or receivable for grants are subject to audit and adjustment by grantor agencies, principally the Federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.



### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS – FIREFIGHTERS' RETIREMENT TRUST FUND CHAPTER 175 PLAN LAST TEN FISCAL YEARS

		2013		2014		2015		2016		2017		2018		2019		2020		2021		2022
Total Pension Liability																				
Service Cost	\$	130,102	\$	140,185	\$	122,018	\$	, -	\$	125,632	\$	150,432	\$	110,943	\$	143,254	\$	151,372	\$	153,423
Interest		501,977		528,251		554,808		539,879		508,878		543,429		556,749		563,667		572,145		590,991
Change in Benefit Terms		-		-		-		-				-		(207)				-		-
Change in Excess State Money		-		-		-		-		28,271		-		-		(1,273)		-		-
Differences Between Expected and																/ ··				
Actual Experience		-		-		(277,496)		(103,758)		(221,245)		82,081		(176,362)		(9,804)		(19,875)		112,365
Changes of Assumptions		-		-		-		213,065		-		(33,387)		-		(161,047)		78,994		-
Benefit Payments, Including Refunds		(204 620)		(204.042)		(040 547)		(004 005)		(500,000)		(440.050)		(400, 400)		(405.004)		(400 707)		(444.004)
of Employee Contributions  Net Change in Total Pension Liability		(304,630) 327,449		(301,643) 366,793		(313,547) 85.783		(881,295) (104,631)		(583,203) (141,667)		(443,859) 298,696		(430,468) 60,655		(435,961) 98.836		(430,767) 351.869		(441,261) 415,518
Total Pension Liability - Beginning		6,499,440		6,826,889		7,193,682		7,279,465		7,174,834		7,033,167		7,331,863		7,392,518		7,491,354		7,843,223
Total Pension Liability - Beginning Total Pension Liability - Ending	•	6,826,889	Φ.	7,193,682	\$	7,193,062	\$		\$		\$	7,033,167	\$		\$		\$		\$	8,258,741
Total Pension Liability - Ending	φ	0,020,009	Φ	7,193,002	φ	1,219,405	Φ	1,114,034	Φ	7,033,107	φ	7,331,603	φ	7,392,316	Φ	7,491,334	<u>Ф</u>	7,043,223	φ	0,230,741
Plan Fiduciary Net Position																				
Contributions - Employer	\$	213,304	\$	248,414	\$	263,827	\$	315,784	\$	311,742	\$	302,731	\$	316,938	\$	244,967	\$	244,189	\$	214,943
Contributions - State		103,782		88,212		84,222		71,580		86,827		77,143		74,872		66,751		59,955		34,514
Contributions - Employee		20,156		20,225		20,999		24,646		24,914		26,044		30,829		31,753		32,297		76,428
Net Investment Income		512,316		543,039		(98,629)		342,409		691,977		474,955		360,409		681,821		1,432,304		(1,206,566)
Benefit Payments, Including Refunds																				
of Employee Contributions		(304,630)		(301,643)		(313,547)		(881,295)		(583,203)		(443,859)		(430,634)		(435,200)		(429,778)		(451,604)
Administrative Expense		(25,208)		(30,968)		(48,230)		(42,052)		(73,972)		(78,944)		(87,634)		(81,304)		(87,670)		(87,839)
Other Changes										-				159		168		1,138		2,739
Net Change in Plan																		,		
Fiduciary Net Position		519,720		567,279		(91,358)		(168,928)		458,285		358,070		264,939		508,956		1,252,435		(1,417,385)
Plan Fiduciary Net Position - Beginning		4,937,187		5,456,907		6,024,186		5,932,828		5,763,900		6,222,185		6,580,255		6,845,194		7,354,150		8,606,585
Plan Fiduciary Net Position - Ending		5,456,907		6,024,186		5,932,828		5,763,900		6,222,185		6,580,255		6,845,194		7,354,150		8,606,585		7,189,200
City's Net Pension (Asset)/Liability - Ending	\$	1,369,982	\$	1,169,496	\$	1,346,637	\$	1,410,934	\$	810,982	\$	751,608	\$	547,324	\$	137,204	\$	(763,362)	\$	1,069,541
Plan Fiduciary Net Position as a Percentage																				
of Total Pension Liability		79.93%		83.74%		81.50%		80.33%		88.47%		89.75%		92.60%		98.17%		109.73%		87.05%
Covered Payroll	\$	612,631	\$	614,729	\$	732,006	\$	749,109	\$	786,866	\$	790,608	\$	940,588	\$	939,524	\$	981,667	\$	1,049,061
City's Net Pension (Asset)/Liability as a Percentage of Covered Payroll		223.62%		190.25%		183.97%		188.35%		103.06%		95.07%		58.19%		14.60%		-77.76%		101.95%
reiceilage of Covered Payroll		223.02%		190.25%		103.97%		100.33%		103.06%		93.07%		56.19%		14.00%		-11.10%		101.95%

Notes to Schedule:

Changes of Assumptions:

For measurement date 09/30/2021, the investment rate of return was lowered from 7.65% to 7.55% per year, net of investment related expenses.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS – RETIRED POLICE OFFICERS' SUBSTITUTED TRUST FUND PLAN LAST TEN FISCAL YEARS

		2013		2014		2015		2016		2017		2018		2019		2020		2021		2022
Total Pension Liability												<u> </u>								
Service Cost	\$	358,727	\$	385,631	\$	375,707	\$	389,348	\$	412,219	\$	231,019	\$	-	\$	-	\$	-	\$	-
Interest		256,068		304,047		339,216		361,055		419,346		321,058		342,688		308,887		23,615		23,343
Change in Excess State Money		-		-		-		-		(9,465)		-		-		-		-		-
Differences Between Expected and																				
Actual Experience		-		-		(433,973)		(91,070)		231,600		-		-		-		-		4,320
Plan Termination		-		-		-		-		-		452,250		1,094,223		(83,569)		-		-
Changes of Assumptions		-				-		274,425		<del>-</del>		-		-		(9,455)		-		-
Other Changes		-		(208,542)		-		(17,723)		22,846		-		-		-		-		-
Benefit Payments, Including Refunds																				
of Employee Contributions				(3,941)		(662)		(6,143)		(21,827)		(186,724)		(258,746)		(8,274,230)		(27,091)		(27,637)
Net Change in Total Pension Liability		614,795		477,195		280,288		909,892		1,054,719		817,603		1,178,165		(8,058,367)		(3,476)		26
Total Pension Liability - Beginning		3,064,973		3,679,768	_	4,156,963	_	4,437,251		5,347,143		6,401,862		7,219,465		8,397,630		339,263		335,787
Total Pension Liability - Ending	\$	3,679,768	\$	4,156,963	\$	4,437,251	\$	5,347,143	\$	6,401,862	\$	7,219,465	\$	8,397,630	\$	339,263	\$	335,787	\$	335,813
Plan Fiduciary Net Position																				
Contributions - Employer	\$	51,183	\$	88,372	\$	83,922	\$	305,679	\$	396,856	\$	228,319	\$	_	\$	1,518,215	\$	_	\$	_
Contributions - State	Ψ	101,810	Ψ	89,298	Ψ	94,044	Ψ	99,121	Ψ	-	Ψ	114.101	Ψ	117,524	Ψ	-	Ψ	_	Ψ	_
Contributions - Employee		11,376		12,704		12,418		13,413		12,149		7,796		,02		_				
Net Investment Income		441,974		371,180		(77,684)		470,503		675,930		569,054		141,140		28,259		42,766		(71,439)
Benefit Payments, Including Refunds		,		0. 1,100		(,55.)		0,000		0.0,000		000,00.		,		20,200		.2,. 00		(,)
of Employee Contributions		_		(3,941)		(662)		(6,143)		(21,827)		(186,724)		(277,107)		(8,274,230)		(27,091)		(27,637)
Administrative Expense		(12,623)		(13,662)		(18,925)		(30,335)		(39,809)		(112,855)		(115,304)		(69,537)		(51,520)		(31,680)
Net Change in Plan	_	(12,020)		(10,000)	_	(10,020)		(00,000)	_	(00,000)		(::=,:::)	_	(****)		(00,001)		(=:,===)		(01,000)
Fiduciary Net Position		593,720		543,951		93,113		852,238		1,023,299		619,691		(133,747)		(6,797,293)		(35,845)		(130,756)
Plan Fiduciary Net Position - Beginning		3,699,849		4,293,569		4,837,520		4,930,633		5,782,871		6,806,170		7,425,861		7,292,114		494,821		458,976
Plan Fiduciary Net Position - Ending	_	4,293,569		4,837,520	_	4,930,633		5,782,871	_	6,806,170		7,425,861	_	7,292,114		494,821		458,976		328,220
City's Net Pension (Asset)/Liability - Ending	\$	(613,801)	\$	(680,557)	\$	(493,382)	\$	(435,728)	\$	(404,308)	\$	(206,396)	\$	1,105,516	\$	(155,558)	\$	(123,189)	\$	7,593
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Plan Fiduciary Net Position as a Percentage of Total Pension Liability		116.68%		116.37%		111.12%		108.15%		106.32%		102.86%		86.84%		145.85%		136.69%		97.74%
Covered Payroll*	\$	1,137,593	\$	1,270,433	\$	1,241,801	\$	1,341,342	\$	1,214,837	\$	737,813		N/A		N/A		N/A		N/A
City's Net Pension Liability as a Percentage of Covered Payroll		-53.96%		-53.57%		-39.73%		-32.48%		-33.28%		-27.97%		N/A		N/A		N/A		N/A

### Notes to Schedule:

Plan Termination:

On May 31, 2018 the City disbanded the police department and entered into an agreement with the Hernando County Sheriff's Office to provide law and enforcement services. The plan has been terminated and a substituted Trust for the distribution of pension benefits to retired and former police officers became effective as of March 2, 2020. Changes of Assumptions:

For measurement date 09/30/2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2019 FRS valuation report for special risk employees.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CONTRIBUTIONS – FIREFIGHTERS' RETIREMENT TRUST FUND CHAPTER 175 PLAN LAST TEN FISCAL YEARS

		2013	2014		2015		2016	2017	2018	2019	2020	2021	2022
Actuarially Determined Contribution Contributions in Relation to the	\$	316,975	\$ 336,626	\$	348,049	\$	387,364	\$ 397,604	\$ 380,520	\$ 385,265	\$ 327,142	\$ 294,991	\$ 267,090
Actuarially Determined Contributions	_	316,975	336,626	_	348,049	_	387,364	 398,569	 379,874	 391,810	 311,718	 304,144	 269,500
Contribution Deficiency (Excess)	\$		\$ 	\$		\$	-	\$ (965)	\$ 646	\$ (6,545)	\$ 15,424	\$ (9,153)	\$ (2,410)
Covered Payroll *	\$	612,631	\$ 614,729	\$	732,006	\$	749,109	\$ 786,866	\$ 790,608	\$ 940,588	\$ 939,524	\$ 981,667	\$ 1,049,061
Contributions as a Percentage of Covered Payroll		51.74%	54.76%		47.55%		51.71%	50.65%	48.05%	41.66%	33.18%	30.98%	25.69%

<sup>\*</sup> The Covered Payroll numbers shown are in compliance with GASB 82, except for the 9/30/2015 measurement period which includes DROP payroll.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF EMPLOYER CONTRIBUTIONS – FIREFIGHTERS' RETIREMENT TRUST FUND CHAPTER 175 PLAN (CONTINUED) LAST TEN FISCAL YEARS

### Notes to the Schedule of Contributions

Valuation Date: 10/1/2021

Actuarially determined contributions rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Inflation2.50%Salary IncreasesService basedDiscount Rate7.55%Investment Rate of return7.55%

Inflation Rate:

Mortality Rate: Mortality Rate Healthy Lives:

Female: PubS.H-2010 for Employees, set forward one year.

Male: PubS.H-2010 (Below Median) for Employees, set forward one year.

Mortality Rate Healthy Retiree Lives:

Female: PubS.H-2010 for Healthy Retirees, set forward one year.

Male: PubS.H-2010 (Below Median) for Healthy Retirees, set forward one year.

Mortality Rate Beneficiary Lives:

Female: PubG.H-2010 (Below Median) for Healthy Retirees.

Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year.

Mortality Rate Disabled Lives:

80% PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees. All rates are projected generationally with Mortality Improvement Scale MP-2018. We feel this assumption sufficiently accommodates future mortality improvements.

The previously described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2020 FRS valuation report for special risk employees, with appropriate

adjustments made based on plan demographics.

The most recent actuarial experience study used to review the other significant

assumptions was dated September 18, 2018.

Investment Rate of Return: The Long-Term Expected Rate of Return on Pension Plan investments can be

determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class. For 2022 the inflation rate assumption of the investment advisor was 2.50%.

These ranges are combined to produce the Long-Term Expected Rate of Return

by weighting the expected future real rates of return by the target asset allocation

percentage and by adding expected inflation.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CONTRIBUTIONS – RETIRED POLICE OFFICERS' SUBSTITUTED TRUST FUND PLAN LAST TEN FISCAL YEARS

	2013		2014	2015	 2016	 2017	 2018	2019		2020	2021		2022	
Actuarially Determined Contribution Contributions in Relation to the	\$ 397,0	20 3	\$ 386,212	\$ 378,753	\$ 422,523	\$ 383,475	\$ 279,631	\$ 90,622	\$	97,133	\$		\$	-
Actuarially Determined Contributions Contribution from Excess State Money	152,9	93	177,670 -	177,966 -	404,800	396,856 9,465	342,420	117,524 -		1,518,215		-		-
Contribution from Contribution Surplus Account	244,0	27	208,542	200,787	17,723	_	-	-		-		_		-
Contribution Deficiency (Excess)	\$	- 3	-	\$ -	\$ <u> </u>	\$ (22,846)	\$ (62,789)	\$ (26,902)	\$ (	(1,421,082)	\$	=	\$	_
Covered Payroll *	\$ 1,137,5	93 \$	\$ 1,270,433	\$ 1,241,801	\$ 1,341,342	\$ 1,214,837	\$ 737,813	N/A		N/A	N/A		N/A	
Contributions as a Percentage of Covered Payroll	13.4	5%	13.98%	14.33%	30.18%	32.67%	46.41%	N/A		N/A	N/A		N/A	

<sup>\*</sup> The Covered Payroll figures were not available. Pensionable Salary has been reported instead.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CONTRIBUTIONS – RETIRED POLICE OFFICERS' SUBSTITUTED TRUST FUND PLAN (CONTINUED) LAST TEN FISCAL YEARS

### **Notes to the Schedule of Contributions**

Valuation Date: 10/1/2022

Actuarially determined contribution rates are calculated as of October 1, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Inflation 2.50%

Salary Increases N/A

Discount Rate 7.25%
Investment Rate of Return 7.25%
Mortality: Healthy Active Lives:

Female: PubS.H-2010 for Employees, set forward one year.

Male: PubS.H-2010 (Below Median) for Employees, set forward one year.

Retiree Lives:

Female: PubS.H-2010 for Healthy Retirees, set forward one year.

Male: PubS.H-2010 (Below Median) for Healthy Retirees, set forward one year.

Beneficiary Lives:

Female: PubG.H-2010 (Below Median) for Healthy Retirees.

Male: PubS.H-2010 (Below Median) for Healthy Retirees, set forward one year.

Disabled Lives:

80% PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees. All rates are projected generationally with Mortality Improvement Scale MP-2018. We feel this assumption sufficiently accommodates future mortality improvements. The previously described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2021 FRS valuation report

for special risk employees.

The most recent actuarial experience study used to review the other significant

assumptions was dated May 14, 2012.

Investment Rate of Return: The Long-Term Expected Rate of Return on Pension Plan investments can be

determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class. For 2022 the inflation rate assumption of the investment advisor was 2.50%.

Inflation Rate: For 2022 the inflation rate assumption of the investment advisor was 2.50 These ranges are combined to produce the Long-Term Expected Rate of

Return by weighting the expected future real rates of return by the target

asset allocation percentage and by adding expected inflation.

# CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF INVESTMENT RETURNS – FIREFIGHTERS' RETIREMENT TRUST FUND CHAPTER 175 PLAN AND RETIRED POLICE OFFICERS' SUBSTITUTED TRUST FUND PLAN LAST TEN FISCAL YEARS

FIREFIGHTERS' RETIREMENT TRUST FUND										
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Annual Money-Weighted Rate of Return Net of Investment Expenses	10.35%	9.91%	-1.64%	6.14%	11.82%	7.22%	4.98%	9.58%	19.26%	-14.68%
POLICE OFFICERS' SUBSTITUTED TRUST FUND	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Annual Money-Weighted Rate of Return Net of Investment Expenses	12.30%	8.58%	-1.60%	9.32%	11.50%	7.74%	1.80%	0.87%	6.78%	-19.41%

## CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY – FLORIDA RETIREMENT SYSTEM PENSION PLAN <sup>1</sup> LAST TEN FISCAL YEARS

		2014		2015		2016		2017		2018		2019		2020		2021		2022
City's Proportion of the Net Pension Liability	0.	.803302180%	0	.008047984%	0	.008173955%	C	0.008237147%	C	0.007693597%	(	0.007066271%	0.	005844299 %	0	.006387170%	0	.007078476%
City's Proportionate Share of the Net Pension Liability	\$	508,266	\$	1,039,505	\$	2,063,930	\$	2,436,493	\$	2,317,351	\$	2,433,524	\$	2,533,005	\$	2,633,762	\$	2,633,762
City's Covered Payroll	\$	2,491,146	\$	2,521,077	\$	2,607,338	\$	2,665,147	\$	2,608,363	\$	2,423,772	\$	2,496,976	\$	2,763,106	\$	3,401,347
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll		20.40%		41.23%		79.16%		91.42%		88.84%		100.40%		101.44%		95.32%		77.43%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		96.09%		92.00%		84.88%		83.89%		84.26%		82.61%		78.85%		96.40%		82.89%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30.

<sup>&</sup>lt;sup>1</sup> Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CITY CONTRIBUTIONS – FLORIDA RETIREMENT SYSTEM PENSION PLAN <sup>1</sup> LAST TEN FISCAL YEARS

	2014	 2015	2016	2017	2018	2019	2020	2021	2022
Contractually Required Contribution	\$ 212,334	\$ 218,403	\$ 233,891	\$ 212,061	\$ 217,041	\$ 214,705	\$ 203,887	\$ 265,784	\$ 295,669
Contributions in Relation to the Contractually Required Contribution	(212,334)	(218,403)	(233,891)	(212,061)	(217,041)	(214,705)	(203,887)	(265,784)	(295,669)
Contribution Deficiency (Excess)	\$ 	\$ _							
City's Covered Payroll	\$ 2,530,934	\$ 2,487,433	\$ 2,745,922	\$ 2,665,371	\$ 2,526,749	\$ 2,171,860	\$ 2,543,266	\$ 2,928,979	\$ 3,443,525
Contributions as a Percentage of Covered Payroll	8.39%	8.78%	8.52%	7.96%	8.59%	9.89%	8.02%	9.07%	8.59%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

<sup>&</sup>lt;sup>1</sup> Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY – HEALTH INSURANCE SUBSIDY PENSION PLAN <sup>1</sup> LAST TEN FISCAL YEARS

### **Retirement System – Defined Benefit Plan (Continued)**

		2014		2015		2016		2017		2018		2019		2020		2021		2022
City's Proportion of the Net Pension Liability	0.	838445700%	0	.008156699%	C	0.008445996%	(	0.008358747%	C	0.000000000%	(	0.007326592%	0	.007192943%	0	.007804904%	0.	009333318%
City's Proportionate Share of the Net Pension Liability	\$	783,967	\$	831,855	\$	984,346	\$	893,756	\$	844,595	\$	819,772	\$	878,247	\$	988,547	\$	988,547
City's Covered Payroll	\$	2,491,146	\$	2,521,077	\$	2,607,338	\$	2,665,147	\$	2,608,363	\$	2,423,772	\$	2,496,976	\$	2,763,106	\$	3,401,347
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll		31.47%		33.00%		37.75%		33.53%		32.38%		33.82%		35.17%		35.78%		29.06%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		99.00%		0.50%		0.97%		1.64%		2.15%		2.63%		3.00%		3.56%		4.81%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30.

<sup>&</sup>lt;sup>1</sup> Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CITY CONTRIBUTIONS – HEALTH INSURANCE SUBSIDY PENSION PLAN <sup>1</sup> LAST TEN FISCAL YEARS

### Retirement System – Defined Benefit Plan (Continued)

	 2014	2015	2016	2017	2018	2019	2020	2021	2022
Contractually Required Contribution	\$ 33,880	\$ 31,765	\$ 45,593	\$ 44,278	\$ 41,920	\$ 41,141	\$ 42,227	\$ 48,940	\$ 57,175
Contributions in Relation to the Contractually Required Contribution	(33,880)	(31,765)	(45,593)	 (44,278)	(41,920)	(41,141)	 (42,227)	 (48,940)	(57,175)
Contribution Deficiency (Excess)	\$ 	\$ -	\$ _	\$ 	\$ 	\$ 	\$ -	\$ 	\$ _
City's Covered Payroll	\$ 2,530,934	\$ 2,487,433	\$ 2,745,922	\$ 2,665,371	\$ 2,526,749	\$ 2,171,860	\$ 2,543,266	\$ 2,928,979	\$ 3,443,525
Contributions as a Percentage of Covered Payroll	1.34%	1.28%	1.66%	1.66%	1.66%	1.89%	1.66%	1.67%	1.66%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

<sup>&</sup>lt;sup>1</sup> Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS<sup>1</sup> LAST TEN FISCAL YEARS

Employer Measurement Date		2018	 2019	2020	 2021
Total OPEB Liability		_			
Service Cost	\$	30,056	\$ 29,828	\$ 42,643	\$ 53,812
Interest		17,786	20,131	18,880	13,819
Changes of Benefit Terms		-	3,142	-	_
Differences Between Expected and Actual Experience		-	-	(144,892)	_
Changes in Assumptions		(23,411)	106,530	(24,145)	20,988
Benefit Payments		(3,778)	 (9,779)	 (13,195)	(20,479)
Net Change in Total OPEB Liability		20,653	149,852	(120,709)	68,140
Total OPEB Liability - Beginning		480,013	500,666	 650,518	529,809
Total OPEB Liability - Ending	\$	500,666	\$ 650,518	\$ 529,809	\$ 597,949
Covered Employee Payroll**	\$	2,710,912	\$ 2,805,794	\$ 3,727,538	\$ 3,839,364
Total OPEB Liability as a Percentage of the Covered Employee Payroll		18.47%	23.18%	14.21%	15.57%

<sup>\*\*</sup>Covered-Employee Payroll presented above is an estimate based on data submitted for the respective valuations. GASB Statement 75 defines Covered-Employee Payroll as the payroll of employees that are provided with OPEB through the OPEB plan, including employees terminating during the measurement period (fiscal year ending September 30, 2021).

### Notes to Schedule:

The OPEB plan is not administered through a trust and there are no assets accumulated in trust for payment of benefits

The discount rate was changed from 2.41% as of the beginning of the measurement period to 2.19% as of September 30, 2021.

There were no benefit changes during the year.

<sup>&</sup>lt;sup>1</sup> Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the City will present information for only those years for which information is available.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET TO ACTUAL – GENERAL FUND YEAR ENDED SEPTEMBER 30, 2022

	General Fund											
		Budgeted	Amo	unts		A		riance with				
	C	riginal		Final		Actual Amounts	(	Positive Negative)				
REVENUES								, ,				
Taxes	\$	4,332,495	\$	4,332,495	\$	4,611,425	\$	278,930				
Licenses and Permits		1,033,500		1,033,500		1,553,882		520,382				
Intergovernmental Revenue		987,825		1,028,059		1,440,977		412,918				
Charges for Services		294,166		294,166		399,680		105,514				
Fines and Forfeits		2,500		30,791		28,717		(2,074)				
Net Investment Earnings		6,000		6,000		(33,381)		(39,381)				
Miscellaneous Revenues		59,350		59,350		161,957		102,607				
Total Revenues		6,715,836		6,784,361	' <u>-</u>	8,163,257		1,378,896				
EXPENDITURES												
Current:												
General Government		2,975,510		3,234,766		3,248,120		(13,354)				
Culture and Recreation		548,927		548,927		458,588		90,339				
Public Safety		1,079,180		1,079,180		1,106,232		(27,052)				
Physical Environment		175,491		175,491		172,501		2,990				
Debt Service:								(= 0.10)				
Principal		-		-		7,018		(7,018)				
Capital Outlay		1,223,410		1,230,503		498,073		732,430				
Total Expenditures		6,002,518	-	6,268,867		5,490,532		778,335				
Excess of Revenues												
Over Expenditures		713,318		515,494		2,672,725		2,157,231				
OTHER FINANCING SOURCES (USES)												
Debt Proceeds		-		-		3,500,000		3,500,000				
Transfers In		122,050		122,050		116,380		(5,670)				
Transfers Out	(	2,246,848)		(2,433,851)		(2,433,851)		-				
Reserves	(	1,767,183)		(1,382,356)				1,382,356				
Total Other Financing												
Sources (Uses)	(	3,891,981)		(3,694,157)		1,182,529		4,876,686				
NET CHANGE IN FUND BALANCES	(	3,178,663)		(3,178,663)		3,855,254		7,033,917				
Fund Balances - Beginning of Year		3,178,663		3,178,663		3,749,065		570,402				
FUND BALANCES - END OF YEAR	\$		\$		\$	7,604,319	\$	7,604,319				

## CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET TO ACTUAL – COMMUNITY REDEVELOPMENT AGENCY FUND YEAR ENDED SEPTEMBER 30, 2022

		Budgeted	Amou	nts			Fin	iance with al Budget
		Original		Final		Actual mounts	-	Positive legative)
REVENUES								
Taxes	\$	100,000	\$	100,000	\$	104,733	\$	4,733
Net Investment Earnings		100		100		53		(47)
Total Revenues		100,100		100,100		104,786		4,686
EXPENDITURES								
Current:								
Economic Development		68,850		237,620		104,371		133,249
Capital Outlay		-		294,999		-		294,999
Total Expenditures		68,850		532,619		104,371		428,248
Excess (Deficiency) of Revenues								
Over Expenditures		31,250		(432,519)		415		432,934
OTHER FINANCING COURSES (HOES)								
OTHER FINANCING SOURCES (USES) Reserves		(407 021)		(24.062)				24.062
Reserves		(487,831)		(24,062)				24,062
NET CHANGE IN FUND BALANCE		(456,581)		(456,581)		415		456,996
Fund Balances - Beginning of Year		456,581		456,581		500,341		43,760
FUND DALANCES. END OF VEAD	Φ.		Φ.		Φ.	500 750	Φ.	500 750
FUND BALANCES - END OF YEAR	\$	-	\$		ቕ	500,756	\$	500,756

## CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET TO ACTUAL – FIRE DEPARTMENT FUND YEAR ENDED SEPTEMBER 30, 2022

	Budgeted	Amo	unts	Actual	Fin	riance with nal Budget Positive
	Original		Final	Amounts		legative)
REVENUES	<u> </u>					, ,
Taxes	\$ 1,017,633	\$	1,017,633	\$ 1,018,457	\$	824
Intergovernmental Revenue	40,711		40,711	46,528		5,817
Charges for Services	81,027		81,027	27,328		(53,699)
Fines and Forfeitures	196		196	-		(196)
Miscellaneous Revenues	 251		251	 8,004		7,753
Total Revenues	1,139,818		1,139,818	1,100,317		(39,501)
EXPENDITURES						
Current:						
Public Safety	1,924,352		1,949,702	1,962,258		(12,556)
Debt Service:						,
Principal	17,808		17,808	18,918		(1,110)
Interest	6,622		6,622	6,743		(121)
Capital Outlay	138,000		192,650	182,650		10,000
Total Expenditures	2,086,782		2,166,782	2,170,569		(3,787)
Excess (Deficiency) of Revenues						
Over Expenditures	(946,964)		(1,026,964)	(1,070,252)		(43,288)
OTHER FINANCING SOURCES (USES)						
Transfers In	656,100		843,100	843,100		-
Transfers Out	(8,319)		(8,319)	(10,319)		(2,000)
Total Other Financing						
Sources (Uses)	 647,781		834,781	 832,781		(2,000)
NET CHANGE IN FUND BALANCE	(299,183)		(192,183)	(237,471)		(45,288)
Fund Balances - Beginning of Year	299,183		299,183	 234,648		(64,535)
FUND BALANCES - END OF YEAR	\$ 	\$	107,000	\$ (2,823)	\$	(109,823)

## CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET TO ACTUAL – LOCAL OPTION GAS TAX FUND YEAR ENDED SEPTEMBER 30, 2022

	Budge	ted Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
REVENUES		_		
Taxes	\$ 244,923	3 \$ 244,923	\$ 255,913	\$ 10,990
Intergovernmental Revenue	175,000	•	176,273	1,273
Miscellaneous Revenues	123,000	123,000	134,274	11,274
Total Revenues	542,923	3 542,923	566,460	23,537
EXPENDITURES				
Current:				
Transportation	1,225,567	1,225,567	1,118,645	106,922
Capital Outlay	1,150,000	1,150,000	1,478,261	(328,261)
Debt Service:				
Principal	13,338	13,338	13,338	-
Interest	2,486		2,486	
Total Expenditures	2,391,39	2,391,391	2,612,730	(221,339)
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(1,848,468	3) (1,848,468)	(2,046,270)	(197,802)
OTHER FINANCING SOURCES (USES)				
Transfers In	1,542,050	1,542,050	1,542,050	-
Transfers Out	(1,683	3) (1,683)	(1,683)	
Total Other Financing		_		
Sources (Uses)	1,540,367	1,540,367	1,540,367	
NET CHANGE IN FUND BALANCES	(308,10	(308,101)	(505,903)	(197,802)
Fund Balances - Beginning of Year	308,10	308,101	1,045,925	737,824
FUND BALANCES - END OF YEAR	\$	\$	\$ 540,022	\$ 540,022

## CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET TO ACTUAL – ROAD IMPACT FEES FUND YEAR ENDED SEPTEMBER 30, 2022

		Budgeted /	Amoui	nts				riance with nal Budget
	Origi	nal		Final		Actual Amounts	(	Positive Negative)
REVENUES Licenses and Permits	\$	6,345	\$	75,393	\$	136,305	\$	60.012
Net Investment Earnings	Φ	2,500	Φ	2,500	Φ	(36,940)	Ф	60,912 (39,440)
Total Revenues		8,845		77,893		99,365		21,472
EXPENDITURES								
Capital Outlay	1,2	45,223		1,245,223		-		1,245,223
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,2	36,378)	(	(1,167,330)		99,365		1,266,695
OTHER FINANCING SOURCES (USES) Reserves	(1,3	41,460)	(	(1,410,508)				1,410,508
NET CHANGE IN FUND BALANCES	(2,5	77,838)	(	(2,577,838)		99,365		2,677,203
Fund Balances - Beginning of Year	2,5	77,838		2,577,838		2,552,978		(24,860)
FUND BALANCES - END OF YEAR	\$	<u> </u>	\$		\$	2,652,343	\$	2,652,343

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES	

	Special Revenue Funds											
		Police		Law		Law		Law		Public		
	:	Special Enforcement Education Trust		Enf	Enforcement		Enforcement		Building		Fire	
	E			Inv	estigative	1	Impact	Impact		Impact Fees		
	Fund		Fund			Trust	Fees					Fees
ASSETS												
Pooled Cash and Investments	\$	81,159	\$	87,503	\$	45,178	\$	44,692	\$	343,952	\$	201,085
Restricted Pooled Cash and Investments		-		-		-		-		-		-
Due from Other Funds		-		-		-		-		-		-
Due from Other Governments		-		-		-		-		-		-
Prepaid Items												
Total Assets	\$	81,159	\$	87,503	\$	45,178	\$	44,692	\$	343,952	\$	201,085
LIABILITIES AND FUND BALANCES (DEFICITS)								_		_		
Liabilities:												
Accounts Payable	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Unearned Revenue		-		-		-		341		525		230
Due to Other Funds		-		-		-		-		-		-
Total Liabilities		-		-		-		341		525		230
Fund Balances (Deficits):												
Nonspendable		-		-		-		-		-		-
Restricted		81,159		87,503		45,178		44,351		343,427		200,855
Committed		-		-		-		-		-		-
Assigned		-		-		-		-		-		-
Total Fund Balances (Deficit)		81,159		87,503		45,178		44,351		343,427		200,855
Total Liabilities and Fund Balances (Deficits)	\$	81,159	\$	87,503	\$	45,178	\$	44,692	\$	343,952	\$	201,085

	Special Revenue Funds												
					Enr	richment						1/5 Cent	
		Parks			(	Center			Bro	ownfields	Local		
		Impact		Traffic	Pr	emises	I	FDOT	Ass	sessment		Option	
		Fees	Camera		Maii	ntenance	P	Projects		Grant	(	Gas Tax	
ASSETS													
Pooled Cash and Investments	\$	237,033	\$	13,255	\$	6,153	\$	1	\$	-	\$	753,419	
Restricted Pooled Cash and Investments		-		-		-		-		-		-	
Due from Other Funds		-		-		-		-		-		-	
Due from Other Governments		-		-		-		1,879		22,261		30,274	
Prepaid Items						2,001							
Total Assets	\$	237,033	\$	13,255	\$	8,154	\$	1,880	\$	22,261	\$	783,693	
LIABILITIES AND FUND BALANCES (DEFICITS)													
Liabilities:													
Accounts Payable	\$	-	\$	-	\$	217	\$	-	\$	7,291	\$	-	
Unearned Revenue		318		-		-		-		-		-	
Due to Other Funds		-		-		-		1,880		14,970		-	
Total Liabilities		318		-		217		1,880		22,261		-	
Fund Balances (Deficits):													
Nonspendable		-		-		2,001		-		-		-	
Restricted		236,715		-		5,936		-		-		783,693	
Committed		-		13,255		-		-		-		-	
Assigned		<u>-</u>				-				-			
Total Fund Balances (Deficit)		236,715		13,255		7,937		-		-		783,693	
Total Liabilities and Fund Balances (Deficits)	\$	237,033	\$	13,255	\$	8,154	\$	1,880	\$	22,261	\$	783,693	

		Capital Project Funds									
	Total			M	ulti-Year	(	Capital	Ca	pital	C	apital
	Special			Capital Project		Improvement Revenue		Improvement Revenue		Improvement Revenue	
	Revenue										
	Funds		Park	Acc	umulation	20	06 Bond	Note	- 2011	Loa	n - 2016
ASSETS									,		
Pooled Cash and Investments	\$ 1,813,430	\$	26,060	\$	47,461	\$	3,596	\$	-	\$	3,512
Restricted Pooled Cash and Investments	-		-		-		2,767		-		-
Due from Other Funds	-		-		-		-		-		-
Due from Other Governments	54,414		-		-		110		-		-
Prepaid Items	2,001										
Total Assets	\$ 1,869,845	\$	26,060	\$	47,461	\$	6,473	\$		\$	3,512
LIABILITIES AND FUND BALANCES (DEFICITS)											
Liabilities:											
Accounts Payable	\$ 7,508	\$	-	\$	_	\$	-	\$	_	\$	_
Unearned Revenue	1,414		-		_		_		-		_
Due to Other Funds	16,850		-		_		_		_		1,879
Total Liabilities	25,772		-		-		-		-		1,879
Fund Balances (Deficits):											
Nonspendable	2,001		-		-		-		-		-
Restricted	1,828,817		-		-		6,473		-		1,633
Committed	13,255		-		-		-		-		-
Assigned	-		26,060		47,461		-		-		-
Total Fund Balances (Deficit)	1,844,073		26,060		47,461		6,473		-		1,633
Total Liabilities and Fund Balances (Deficits)	\$ 1,869,845	\$	26,060	\$	47,461	\$	6,473	\$	_	\$	3,512

			Debt Service Funds							
		Total		Capital	(	Capital	(	Capital		
		Capital	Imp	Improvement		rovement	Imp	rovement		Total
		Project	R	evenue	R	levenue	Ŕ	evenue	Deb	t Service
	Funds		Loa	n - 2016	No	te - 2011	Bond 2006			Funds
ASSETS										
Pooled Cash and Investments	\$	80,629	\$	-	\$	-	\$	-	\$	-
Restricted Pooled Cash and Investments		2,767		15,619		50,655		13,858		80,132
Due from Other Funds		-		-		-		-		-
Due from Other Governments		110		-		-		-		-
Prepaid Items										
Total Assets	\$	83,506	\$	15,619	\$	50,655	\$	13,858	\$	80,132
LIABILITIES AND FUND BALANCES (DEFICITS)										
Liabilities:										
Accounts Payable	\$	-	\$	-	\$	-	\$	-	\$	_
Unearned Revenue		_		_		_		_		_
Due to Other Funds		1,879		_		_		_		_
Total Liabilities		1,879		-		-		-		-
Fund Balances (Deficits):										
Nonspendable		-		-		-		-		-
Restricted		8,106		15,619		50,655		13,858		80,132
Committed		-		-		-		-		-
Assigned		73,521		-		-		-		-
Total Fund Balances (Deficit)		81,627		15,619		50,655		13,858		80,132
Total Liabilities and Fund Balances (Deficits)	\$	83,506	\$	15,619	\$	50,655	\$	13,858	\$	80,132

	Peri	Permanent Fund						
	(	P	Total ermanent Funds		Total Nonmajor overnmental Funds			
ASSETS  Pooled Cash and Investments Restricted Pooled Cash and Investments Due from Other Funds Due from Other Governments Prepaid Items	\$	203,341 245,208 4,661 -	\$	203,341 245,208 4,661 -	\$	2,097,400 328,107 4,661 54,524 2,001		
Total Assets	\$	453,210	\$	453,210	\$	2,486,693		
LIABILITIES AND FUND BALANCES (DEFICITS) Liabilities: Accounts Payable Unearned Revenue Due to Other Funds	\$	- - -	\$	- - -	\$	7,508 1,414 18,729		
Total Liabilities  Fund Balances (Deficits):  Nonspendable Restricted Committed Assigned Total Fund Balances (Deficit)		245,208 - - 208,002 453,210		245,208 - - 208,002 453,210		27,651 247,209 1,917,055 13,255 281,523 2,459,042		
Total Liabilities and Fund Balances (Deficits)	\$	453,210	\$	453,210	\$	2,486,693		

			Special Rev	enue Funds		
	Police Special Education Fund	Law Enforcement Trust Fund	Law Enforcement Investigative Trust	Law Enforcement Impact Fees	Public Building Impact Fees	Fire Impact Fees
REVENUES Taxes Licenses and Permits Intergovernmental Revenue	\$ - - -	\$ - - -	\$ - -	\$ - 12,770	\$ - 68,712	\$ - 36,204 -
Fines and Forfeits Net Investment Earnings Miscellaneous Revenues Total Revenues	4,348 - - - 4,348	- - -	- - -	36 	319 - - 69,031	310 - 36,514
EXPENDITURES  Current: General Government Culture and Recreation Public Safety Transportation Capital Outlay Debt Service: Principal Interest and Fiscal Charges Total Expenditures	- - - - - - -	- - - - - -	- - - - - -	- - - - - -	- - - - - -	- - - - - -
Excess (Deficiency) of Revenues Over (Under) Expenditures	4,348	-	-	12,806	69,031	36,514
OTHER FINANCING SOURCES (USES)  Transfers In  Transfers Out  Total Other Financing Sources (Uses)	- - -	- - -	- - -	- - -	- -	- - -
NET CHANGE IN FUND BALANCES	4,348	-	-	12,806	69,031	36,514
Fund Balances (Deficits) - Beginning of Year	76,811	87,503	45,178	31,545	274,396	164,341
FUND BALANCES (DEFICITS) - END OF YEAR	\$ 81,159	\$ 87,503	\$ 45,178	\$ 44,351	\$ 343,427	\$ 200,855

					Speci	al Rev	enue Fun	ds				
	Parks Impact Fees			Гraffic amera	Enrichme Center Premises Maintenan	S	FDOT Projects		Brownfields Assessment Grant			/5 Cent Local Option Gas Tax
REVENUES Taxes	¢		ď		\$		\$		\$		¢	174 202
Licenses and Permits	\$	- 60,648	Ф	_	Ф	-	Ф	-	Ф	-	Ф	174,282
Intergovernmental Revenue		-		_		_		-		22,262		-
Fines and Forfeits		-		1,395		-		-		-		-
Net Investment Earnings		203		-		-		-		-		(2,131)
Miscellaneous Revenues		-		-		581		-		-		-
Total Revenues		60,851		1,395	7,	581		-		22,262		172,151
EXPENDITURES												
Current:												
General Government		-		-		-		-		22,262		-
Culture and Recreation		-		-	20,8	803		-		-		-
Public Safety Transportation		-		-		-		-		-		-
Capital Outlay		-		-		-		-		-		-
Debt Service:												
Principal		-		_		-		_		_		-
Interest and Fiscal Charges		-		_								<u>-</u>
Total Expenditures		-		-	20,8	303		-		22,262		-
Excess (Deficiency) of Revenues												
Over (Under) Expenditures		60,851		1,395	(13,	222)		-		-		172,151
OTHER FINANCING SOURCES (USES)												
Transfers In		-		_	14,8	300		-		-		-
Transfers Out				-								-
Total Other Financing Sources (Uses)		-		-	14,8	300				-		-
NET CHANGE IN FUND BALANCES		60,851		1,395	1,	578		-		-		172,151
Fund Balances (Deficits) - Beginning of Year		175,864		11,860	6,	359		-		_		611,542
FUND BALANCES (DEFICITS) - END OF YEAR	\$	236,715	\$	13,255	\$ 7,9	937	\$		\$		\$	783,693

				S	pecial Rev	enue F	unds			
	Police Special Education Fund		Law Enforcement Trust Fund	Law Enforcement Investigative Trust		Law Enforcement Impact Fees		Public Building Impact Fees		Fire Impact Fees
REVENUES Taxes Licenses and Permits	\$	- -	\$ - -	\$	-	\$	12,770	\$	68,712	\$ 36,204
Intergovernmental Revenue Fines and Forfeits Net Investment Earnings Miscellaneous Revenues	4,34	- 48 -	- - -	- - -		- - 36			- 319	310
Total Revenues	4,34	48			<del>-</del>		12,806		69,031	 36,514
EXPENDITURES  Current: General Government Culture and Recreation Public Safety Transportation Capital Outlay Debt Service: Principal Interest and Fiscal Charges Total Expenditures  Excess (Deficiency) of Revenues		- - - - - -	- - - - - -		- - - - - -	_	- - - - - - -	_	- - - - - -	- - - - - -
Over (Under) Expenditures	4,34	48	-		-		12,806		69,031	36,514
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out Total Other Financing Sources (Uses)		- - -	- - -		- - -		- - -		- - -	- - -
NET CHANGE IN FUND BALANCES	4,34	48	-		-		12,806		69,031	36,514
Fund Balances (Deficits) - Beginning of Year	76,8	11_	87,503		45,178		31,545		274,396	164,341
FUND BALANCES (DEFICITS) - END OF YEAR	\$ 81,15	59	\$ 87,503	\$	45,178	\$	44,351	\$	343,427	\$ 200,855

				[	Debt S	ervice Funds	3		
	Total Capital Project Funds		Capital Improvemen Revenue Loan - 2016		Imp R	Capital provement devenue te - 2011	Imp R	Capital rovement evenue nd 2006	Total bt Service Funds
REVENUES Taxes Licenses and Permits Intergovernmental Revenue Fines and Forfeits Net Investment Earnings Miscellaneous Revenues Total Revenues	\$	33,630 - - (481) - 33,149	\$	- - - - - -	\$	- - - - - -	\$	- - - - - -	\$ - - - - - -
EXPENDITURES  Current: General Government Culture and Recreation Public Safety Transportation Capital Outlay Debt Service: Principal Interest and Fiscal Charges Total Expenditures		- - - - - - -		5,842 1,721 7,563		247,332 56,447 303,779		9,000 4,620	262,174 62,788 324,962
Excess (Deficiency) of Revenues Over (Under) Expenditures		33,149		(7,563)		(303,779)		(13,620)	(324,962)
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out Total Other Financing Sources (Uses)		314,099 (341,343) (27,244)		7,563 - 7,563		303,780		13,620 - 13,620	324,963 - 324,963
NET CHANGE IN FUND BALANCES		5,905		-		1		-	1
Fund Balances (Deficits) - Beginning of Year		75,722		15,619		50,654		13,858	80,131
FUND BALANCES (DEFICITS) - END OF YEAR	\$	81,627	\$	15,619	\$	50,655	\$	13,858	\$ 80,132

	Permanent Fund		
	Cemetery Perpetual Care	Total Permanent Funds	Total Nonmajor Governmental Funds
REVENUES			
Taxes	\$ -	\$ -	\$ 174,282
Licenses and Permits	-	-	211,964 22,262
Intergovernmental Revenue Fines and Forfeits	_	-	5,743
Net Investment Earnings	1,108	1,108	(636)
Miscellaneous Revenues		-,	7,581
Total Revenues	1,108	1,108	421,196
EXPENDITURES			
Current:			
General Government	-	-	22,262
Culture and Recreation	-	-	20,803
Public Safety	-	-	-
Transportation Capital Outlay	-	-	-
Debt Service:	-	-	-
Principal Principal	_	_	262,174
Interest and Fiscal Charges	-	_	62,788
Total Expenditures			368,027
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	1,108	1,108	53,169
OTHER FINANCING SOURCES (USES)			
Transfers In	10,000	10,000	663,862
Transfers Out			(341,343)
Total Other Financing Sources (Uses)	10,000	10,000	322,519
NET CHANGE IN FUND BALANCES	11,108	11,108	375,688
Fund Balances (Deficits) - Beginning of Year	442,102	442,102	2,083,354
FUND BALANCES (DEFICITS) - END OF YEAR	\$ 453,210	\$ 453,210	\$ 2,459,042

Special Revenue Funds Police Special Education Fund Law Enforcement Trust Fund Variance with Variance with **Budgeted Amounts** Final Budget **Budgeted Amounts** Final Budget Actual Positive Actual Positive Original Final (Negative) Original Final Amounts (Negative) Amounts **REVENUES** 4,349 Fines and Forfeits \$ \$ 4,348 \$ (1) \$ \$ \$ **EXPENDITURES** Expenditures Excess (Deficiency) of Revenues Over (Under) Expenditures 4,349 4,348 (1) OTHER FINANCING SOURCES (USES) (81,030)Reserves (76,681)81,030 (87,503)(87,503)87,503 **NET CHANGE IN FUND BALANCES** (76,681)(76,681)4,348 81,029 (87,503)(87,503)87,503 Fund Balances - Beginning of Year 76,681 76,681 76,811 130 87,503 87,503 87,503 **FUND BALANCES - END OF YEAR** 81,159 81,159 87,503 87,503

	Special Revenue Funds												
		L	.aw E	Enforcement	Inves	tigative Trust							
		Budgeted	Actual	Fin:	ance with al Budget Positive								
		Original		Final		Amounts	<u>(N</u>	egative)					
REVENUES Revenues	\$	-	\$	-	\$	-	\$	-					
EXPENDITURES Expenditures													
Excess (Deficiency) of Revenues Over (Under) Expenditures		-		-		-		-					
OTHER FINANCING SOURCES (USES) Reserves		(45,228)		(45,228)				45,228					
NET CHANGE IN FUND BALANCES		(45,228)		(45,228)		-		45,228					
Fund Balances - Beginning of Year		45,228		45,228		45,178		(50)					
FUND BALANCES - END OF YEAR	\$	-	\$	-	\$	45,178	\$	45,178					

Special Revenue Funds Law Enforcement Impact Fees Public Building Impact Fees Variance with Variance with **Budgeted Amounts** Final Budget **Budgeted Amounts** Final Budget Actual Positive Actual Positive Original Final Original Final (Negative) Amounts (Negative) **Amounts REVENUES** 6,320 Licenses and Permits \$ 860 \$ \$ 12,770 \$ 6,450 \$ 4,660 34,228 68,712 34,484 319 Net Investment Earnings 35 35 36 100 100 219 895 6,355 12,806 6,451 4,760 34,328 69,031 34,703 **Total Revenues EXPENDITURES** Expenditures Excess (Deficiency) of Revenues 895 6,355 12,806 6,451 Over (Under) Expenditures 4,760 34,328 69,031 34,703 **OTHER FINANCING SOURCES (USES)** Reserves (32,271)(37,731)37,731 (263,927)(293,495)293,495 Total Other Financing (293,495)Sources (Uses) (32,271)(37,731)37,731 (263,927)293,495 **NET CHANGE IN FUND BALANCES** 12,806 44,182 69,031 328,198 (31,376)(31,376)(259, 167)(259, 167)15,229 Fund Balances - Beginning of Year 31,376 31,376 31,545 169 259,167 259,167 274,396 44,351 44,351 **FUND BALANCES - END OF YEAR** 343,427 343,427

Special Revenue Funds Fire Impact Fees Parks Impact Fees Variance with Variance with **Budgeted Amounts** Final Budget **Budgeted Amounts** Final Budget Actual Positive Actual Positive Original Final Original (Negative) Amounts (Negative) Final **Amounts REVENUES** 20,294 Licenses and Permits 2,150 \$ 36,204 \$ 15,910 \$ 4,110 30,234 60,648 30,414 203 Net Investment Earnings 100 100 310 210 100 100 103 2,250 20,394 36,514 16,120 4,210 30,334 60,851 30,517 **Total Revenues EXPENDITURES** Expenditures Excess (Deficiency) of Revenues Over (Under) Expenditures 2,250 20,394 36,514 16,120 4,210 30,334 60,851 30,517 **OTHER FINANCING SOURCES (USES)** Reserves (160,436)(178,580)178,580 (180,774)(206,898)206,898 (158, 186)(158, 186)36,514 194,700 (176,564)(176,564)60,851 237,415 **NET CHANGE IN FUND BALANCES** Fund Balances - Beginning of Year 158,186 158,186 164,341 6,155 176,564 176,564 175,864 (700)200,855 200,855 **FUND BALANCES - END OF YEAR** 236,715 236,715

						S	oecial Reve	nue Funds						
			Traffic (	Camer	a			Enri	chmen	nt Center Pi	remise	s Maintena	ance	
	Budget	ed Am	ounts			Fina	ance with al Budget	Budgeted	l Amou	ınts			Fina	ance with al Budget
	Original	_	Final		Actual mounts		ositive egative)	Original		Final		Actual mounts		ositive egative)
REVENUES														
Fines and Forfeits Miscellaneous Revenues	\$ -	\$	1,397 -	\$	1,395 -	\$	(2)	\$ - 2,000	\$	- 2,000	\$	- 7,581	\$	- 5,581
Total Revenues	-		1,397		1,395		(2)	2,000		2,000		7,581		5,581
EXPENDITURES  Current:														
Culture and Recreation								16,800		21,265		20,803		462
Excess (Deficiency) of Revenues														
Over (Under) Expenditures	-		1,397		1,395		(2)	(14,800)		(19,265)		(13,222)		6,043
OTHER FINANCING SOURCES (USES)														
Transfers In	-		-		-		-	9,575		9,575		14,800		5,225
Reserves Total Other Financing			(1,397)				1,397	(2,000)				<u>-</u>		
Sources (Uses)			(1,397)				1,397	7,575		9,575		14,800		5,225
NET CHANGE IN FUND BALANCES	-		-		1,395		1,395	(7,225)		(9,690)		1,578		11,268
Fund Balances - Beginning of Year			-		11,860		11,860	7,225		7,225		6,359		(866)
FUND BALANCES - END OF YEAR	\$ -	\$		\$	13,255	\$	13,255	\$ -	\$	(2,465)	\$	7,937	\$	10,402

						S	pecial Reve	nue	Funds						
		Brown	fields Asses	smen	t Grant Fun	t				1/5	Cent Local	Optic	n Gas Tax		
	Budgeted	l Amo	unts				iance with al Budget		Budgeted	Amo	ounts				riance with nal Budget
	Original		Final		Actual mounts		Positive legative)		Original		Final	A	Actual Amounts		Positive Negative)
REVENUES															
Taxes	\$ -	\$	-	\$	-	\$	-	\$	168,592	\$	168,592	\$	174,282	\$	5,690
Intergovernmental Revenue	50,000		50,000		22,262		(27,738)		-		-		-		-
Net Investment Earnings	-						-		500		500		(2,131)		(2,631)
Total Revenues	50,000		50,000		22,262		(27,738)		169,092		169,092		172,151		3,059
EXPENDITURES  Current:  General Government	50,000		50,000		22,262		27,738		_		_		_		_
Concrai Government	00,000		30,000		22,202		21,100					_			
Excess (Deficiency) of Revenues Over (Under) Expenditures	-		-		-		-		169,092		169,092		172,151		3,059
OTHER FINANCING SOURCES (USES)															
Reserves	 								(791,758)		(791,758)			_	791,758
NET CHANGE IN FUND BALANCES	-		-		-		-		(622,666)		(622,666)		172,151		794,817
Fund Balances - Beginning of Year	 								622,666		622,666		611,542	_	(11,124)
FUND BALANCES - END OF YEAR	\$ -	\$	-	\$	-	\$	_	\$	-	\$	-	\$	783,693	\$	783,693

							unds								
			McKeth	nan Pa	ırk				Mu	ılti-Ye	ear Capital P	roject	Accumulat	ion	
						Var	iance with							Var	iance with
	Budge	ted .	Amounts			Fin	al Budget		Budgeted	Amo	ounts			Fin	al Budget
					Actual	ı	Positive						Actual	F	Positive
	Original		Final		mounts	(1)	legative)		Original		Final	A	mounts	(N	legative)
REVENUES															
Net Investment Earnings	\$ 95	5	\$ 95	\$	128	\$	33	\$	500	\$	500	\$	(642)	\$	(1,142)
Miscellaneous Revenues	100	)	100		_		(100)		_		_		_		
Total Revenues	198	5	195		128		(67)		500		500		(642)		(1,142)
EXPENDITURES															
Expenditures			-		-										
Excess (Deficiency) of Revenues Over (Under) Expenditures	195	5	195		128		(67)		500		500		(642)		(1,142)
OTHER FINANCING SOURCES (USES) Reserves	(51,203	3)	(51,203)		-		51,203		(74,100)		(74,100)		_		74,100
N== 0.1.1.0= IN =1.IN = 0.1.1.0=0	(54.00)		(54.000)		400		F4 400		(70,000)		(70,000)		(0.40)		70.050
NET CHANGE IN FUND BALANCES	(51,008	3)	(51,008)		128		51,136		(73,600)		(73,600)		(642)		72,958
Fund Balances - Beginning of Year	51,008	3	51,008		25,932		(25,076)		73,600		73,600		48,103		(25,497)
FUND BALANCES - END OF YEAR	\$		\$ -	\$	26,060	\$	26,060	\$		\$		\$	47,461	\$	47,461

				Capital Proje	ect Funds			
	Cap	oital Improvement	Revenue 2006 B	ond	Сар	ital Improvement	Revenue Note -	2011
				Variance with				Variance with
	Budgeted	Amounts		Final Budget	Budgeted	Amounts		Final Budget
			Actual	Positive		_	Actual	Positive
	Original	Final	Amounts	(Negative)	Original	Final	Amounts	(Negative)
REVENUES								
Licenses and Permits	\$ 36,000	\$ 36,000	\$ 33,630	\$ (2,370)	\$ -	\$ -	\$ -	\$ -
Net Investment Earnings	50	50	33	(17)				
Total Revenues	36,050	36,050	33,663	(2,387)	-	-	-	-
EXPENDITURES								
Expenditures								
Excess (Deficiency) of Revenues								
Over (Under) Expenditures	36,050	36,050	33,663	(2,387)	-	-	-	-
OTHER FINANCING SOURCES (USES)								
Transfers In	_	-	_	-	303,780	303,780	303,780	-
Transfers Out	(35,670)	(35,670)	(30,000)	5,670	(303,780)	(303,780)	(303,780)	-
Reserves	(380)	(380)	-	380	-	-	-	-
Total Other Financing	· · · ·							
Sources (Uses)	(36,050)	(36,050)	(30,000)	6,050				
NET CHANGE IN FUND BALANCES	-	-	3,663	3,663	-	-	-	-
Fund Balances - Beginning of Year			2,810	2,810				
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 6,473	\$ 6,473	\$ -	\$ -	\$ -	\$ -

				Capital Pro	ject Fu	ınds		
		Сар	ital Im	provement	Reveni	ue Loan - 20	016	
	В	udgeted	Amoi	unts			Final	nce with Budget
	Origi	nal		Final	-	octual nounts		sitive jative)
REVENUES	Origi	IIai		i iiiai		nounts	(1400	jauve)
Revenues	\$	-	\$	-	\$	-	\$	-
EXPENDITURES								
Expenditures								
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		-		-		-		-
OTHER FINANCING SOURCES (USES)								
Transfers In	1	0,319		10,319		10,319		-
Transfers Out	(	7,563)		(7,563)		(7,563)		-
Reserves		(879)		(879)				879
Total Other Financing								
Sources (Uses)		1,877		1,877		2,756		
NET CHANGE IN FUND BALANCES		1,877		1,877		2,756		-
Fund Deficit - Beginning of Year	(	1,877)		(1,877)		(1,123)		754
FUND DEFICIT - END OF YEAR	\$		\$		\$	1,633	\$	754

	Debt Service Funds														
	Cap	ital Improv	ement	Reven	ue Loan - 2	2016			Capi	ital In	nprovement	Reve	nue Note - 2	2011	
	Pudgetos	I Amounto					iance with		Pudantod	Δma	unto				ance with
	Original	I Amounts Fina	al	-	Actual nounts	F	al Budget Positive legative)		Budgeted Original	Amo	Final		Actual mounts	P	al Budget Positive egative)
REVENUES															
Revenues	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
EXPENDITURES															
Debt Service:															
Principal	5,842	5	5,842		5,842		-		248,581		248,581		247,332		1,249
Interest	1,721	1	1,721		1,721		-		55,199		55,199		56,447		(1,248)
Total Expenditures	7,563	7	7,563		7,563		-		303,780		303,780		303,779		1
Excess (Deficiency) of Revenues															
Over (Under) Expenditures	(7,563)	(7	7,563)		(7,563)		-		(303,780)		(303,780)		(303,779)		1
OTHER FINANCING SOURCES (USES)															
Transfers In	7,563	7	7,563		7,563		-		303,780		303,780		303,780		-
Reserves	(15,619)	(15	5,619)		-		15,619		(50,654)		(50,654)		-		50,654
Total Other Financing															
Sources (Uses)	(8,056)	(8	3,056)		7,563		15,619		253,126		253,126		303,780		50,654
NET CHANGE IN FUND BALANCES	(15,619)	(15	5,619)		-		15,619		(50,654)		(50,654)		1		50,655
Fund Balances - Beginning of Year	15,619	15	5,619		15,619		-		50,654		50,654		50,654		-
FUND BALANCES - END OF YEAR	\$ -	\$		\$	15,619	\$	15,619	\$		\$	_	\$	50,655	\$	50,655

			Debt Serv	rice Funds						Permane	ent F	und		
	Car	oital Im	provement l	Revenue Bond	l - 2006	ô			(	Cemetery Pe	erpetu	ual Care		
	Budgeted	d Amou	ınts	Actual		ariance with Final Budget Positive		Budgeted	l Amo	ounts		Actual	Fin	iance with al Budget Positive
	Original		Final	Amounts		(Negative)	0	riginal		Final	A	Amounts	(N	legative)
REVENUES								-						
Net Investment Earnings	\$ -	\$		\$	- \$	_	\$	200	\$	200	\$	1,108	\$	908
Total Revenues	-		-		-	-		200		200		1,108		908
EXPENDITURES														
Debt Service:														
Principal	9,000		9,000	9,00	0	_		-		-		_		-
Interest	4,620		4,620	4,62	0	-		-		-		-		-
Total Expenditures	13,620		13,620	13,62	0 _	-		-		-		-		-
Excess (Deficiency) of Revenues														
Over (Under) Expenditures	(13,620)		(13,620)	(13,62	0)	-		200		200		1,108		908
OTHER FINANCING SOURCES (USES)														
Transfers In	13,620		13,620	13,62	0	-		10,000		10,000		10,000		-
Reserves	(13,857)		(13,857)			13,857	(	(452,343)		(452,343)				452,343
Total Other Financing														
Sources (Uses)	(237)		(237)	13,62	<u> </u>	13,857		(442,343)		(442,343)	_	10,000		452,343
NET CHANGE IN FUND BALANCES	(13,857)		(13,857)		-	13,857	(	(442,143)		(442,143)		11,108		453,251
Fund Balances - Beginning of Year	13,857		13,857	13,85	8	1		442,143		442,143		442,102		(41)
FUND BALANCES - END OF YEAR	\$ -	\$		\$ 13,85	8 \$	13,858	\$		\$	-	\$	453,210	\$	453,210

## CITY OF BROOKSVILLE, FLORIDA STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS SEPTEMBER 30, 2022

				Inte	ernal	Service Fu	nds					
	Mai	Fleet intenance Fund	R	Vehicle eplacement Fund		quipment placement Fund		mployee Benefits Fund	lr	Health nsurance Fund		Total Internal Service Funds
ASSETS				,								
Current Assets:												
Pooled Cash and Investments	\$	36,806	\$	2,332,696	\$	25,658	\$	36,823	\$	802,066	\$	3,234,049
Prepaid		-		-		-		24,711		-		24,711
Inventories		39,018		-		-						39,018
Total Current Assets	'	75,824		2,332,696		25,658		61,534		802,066		3,297,778
Noncurrent Assets:												
Machinery and Equipment		41,953		2,250,260		98,599		-		-		2,390,812
Less: Accumulated Depreciation		34,739		1,647,315		68,010		-		-		1,750,064
Net Capital Assets		7,214		602,945		30,589		-		-		640,748
Total Assets		83,038		2,935,641		56,247		61,534		802,066		3,938,526
LIABILITIES												
Current Liabilities:												
Accounts Payable	\$	4,961	\$	-	\$	-	\$	8,596	\$	42,886	\$	56,443
Accrued Wages Payable		3,065		-		-		-		-		3,065
Accrued Compensated												
Absences - Current		1,658		-		-		-		-		1,658
Other Current Liabilities		586		-		-		-		-		586
Total Current Liabilities		10,270		-		-		8,596		42,886		61,752
Noncurrent Liabilities:												
Accrued Compensated Absences		12,153	_								_	12,153
Total Liabilities		22,423		-		-		8,596		42,886		73,905
NET POSITION												
Net Investment in Capital Assets		7,214		602,945		30,589		-		-		640,748
Unrestricted		53,401	_	2,332,696		25,658		52,938		759,180		3,223,873
Total Net Position	\$	60,615	\$	2,935,641	\$	56,247	\$	52,938	\$	759,180	\$	3,864,621

# CITY OF BROOKSVILLE, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS YEAR ENDED SEPTEMBER 30, 2022

			Inte	ernal	Service Fu	nds				
	Mai	Fleet intenance Fund	Vehicle placement Fund		quipment placement Fund		mployee Benefits Fund	lı	Health nsurance Fund	Total Internal Service Funds
OPERATING REVENUES										
Charges for Services	\$	151,953	\$ 330,312	\$	10,000	\$	55,500	\$	710,732	\$ 1,258,497
Miscellaneous Revenues			-		-		<u> </u>		24,101	24,101
Total Operating Revenues		151,953	330,312		10,000		55,500		734,833	1,282,598
OPERATING EXPENSES										
Personnel Services		125,939	-		-		69,823		953,362	1,149,124
Other Services and Charges		32,788	-		-		-		-	32,788
Depreciation		637	162,487		3,824		-		-	166,948
Total Operating Expenses		159,364	162,487		3,824		69,823		953,362	1,348,860
OPERATING INCOME (LOSS)		(7,411)	167,825		6,176		(14,323)		(218,529)	(66,262)
NONOPERATING REVENUES  Net Investment Earnings		55	(29,652)		14_					(29,583)
CHANGE IN NET POSITION		(7,356)	138,173		6,190		(14,323)		(218,529)	(95,845)
Net Position - Beginning of Year		67,971	 2,797,468		50,057		67,261		977,709	3,960,466
NET POSITION - END OF YEAR	\$	60,615	\$ 2,935,641	\$	56,247	\$	52,938	\$	759,180	\$ 3,864,621

## CITY OF BROOKSVILLE, FLORIDA STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS YEAR ENDED SEPTEMBER 30, 2022

			Inte	ernal	Service Fur	nds				
	Ма	Fleet iintenance Fund	Vehicle placement Fund		quipment placement Fund		mployee Benefits Fund	lı	Health nsurance Fund	Total Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES										
Receipts from Customers Payments to Employees Payments to Suppliers	\$	151,953 (120,105) (51,625)	\$ 330,312	\$	10,000	\$	55,500 (67,184)	\$	734,833 (983,805)	\$ 1,282,598 (1,171,094) (51,625)
Net Cash Provided (Used) by Operating Activities		(19,777)	330,312		10,000		(11,684)		(248,972)	59,879
CASH FLOWS FROM INVESTING ACTIVITIES Interest and Dividends		55	(29,652)		14		-		-	(29,583)
NET INCREASE (DECREASE) IN POOLED CASH AND INVESTMENTS		(19,721)	300,660		(14,895)		(11,684)		(248,972)	5,388
Pooled Cash and Investments - Beginning of Year		56,527	 2,032,036		40,553		48,507		1,051,038	3,228,661
POOLED CASH AND INVESTMENTS - END OF YEAR	\$	36,806	\$ 2,332,696	\$	25,658	\$	36,823	\$	802,066	\$ 3,234,049

### CITY OF BROOKSVILLE, FLORIDA STATEMENT OF CASH FLOWS (CONTINUED) INTERNAL SERVICE FUNDS YEAR ENDED SEPTEMBER 30, 2022

			Inte	ernal	Service Fu	nds				
	Mai	Fleet intenance Fund	Vehicle placement Fund		quipment placement Fund		mployee Benefits Fund	ı	Health nsurance Fund	Total Internal Service Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES										
Operating Income (Loss) Depreciation	\$	(7,411) 637	\$ 167,825 162,487	\$	6,176 3,824	\$	(14,323)	\$	(218,529)	\$ (66,262) 166,948
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: (Increase) Decrease in:			.02,101		0,02					.00,0.0
Inventories Increase (Decrease) in:		(21,314)	-		-		-		-	(21,314)
Accounts Payable		2,477	-		-		2,639		(30,443)	(25,327)
Accrued Wages Payable		375	-		-		_		_	375
Other Current Liabilities Accrued Compensated		10	-		-		-		-	10
Absences		5,449	-		-		-		-	5,449
Total Adjustments		(12,366)	162,487		3,824		2,639		(30,443)	126,141
Net Cash Provided (Used) by										
Operating Activities	\$	(19,777)	\$ 330,312	\$	10,000	\$	(11,684)	\$	(248,972)	\$ 59,879

# CITY OF BROOKSVILLE, FLORIDA COMBINING STATEMENT OF FIDUCIARY NET POSITION SEPTEMBER 30, 2022

	Purp	Private ose Trust unds		T-4-1		Pension T	rust l	unds	Tatal
		tterweck Bond Fund	P Pt	Total Private urpose st Funds	-	ireman's etirement Fund	R	Police etirement Fund	Total Pension Trust Funds
ASSETS									
Cash and Pooled Cash Investments:	\$	1,395	\$	1,395	\$	152,839	\$	5,522	\$ 158,361
Debt Securities		-		-		2,057,279		133,689	2,190,968
Marketable Equity Securities		-		-		4,050,509		189,009	4,239,518
Real Estate Fund		-		-		914,991		-	914,991
Contributions Receivable						13,582			 13,582
Total Assets		1,395		1,395		7,189,200		328,220	 7,517,420
NET POSITION									
Held in Trust for Retirement and									
Other Purposes		1,395		1,395		7,189,200		328,220	 7,517,420
Total Net Position	\$	1,395	\$	1,395	\$	7,189,200	\$	328,220	\$ 7,517,420

# CITY OF BROOKSVILLE, FLORIDA COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED SEPTEMBER 30, 2022

	Private Purpose Trust Funds  Butterweck Bond		Total Private Purpose Trust Funds		Pension Trust Funds  Fireman's Police Retirement Retirement		Total Pension Trust	
ADDITIONS:	Fund		Trust Funds		Fund	Fund		Funds
CONTRIBUTIONS								
Employer	\$	_	\$	_	\$ 214,943	\$ -	\$	214,943
Plan Members	Ψ	_	Ψ	_	34,514	-	Ψ	34,514
State of Florida		_		_	76,428			76,428
Total Contributions		-		-	325,885			325,885
INVESTMENT EARNINGS								
Net Increase in Fair Value		_		_	(1,366,895)	(83,756)		(1,450,651)
Interest/Dividends		30		30	160,329	12,317		172,646
Total Investment Earnings		30		30	(1,206,566)	(71,439)		(1,278,005)
MISCELLANEOUS REVENUES					2,739			2,739
Total Additions		30		30	(877,942)	(71,439)		(949,381)
DEDUCTIONS:								
BENEFIT PAYMENTS		-		-	451,604	27,637		479,241
ADMINISTRATIVE EXPENSES					87,839	31,680		119,519
Total Deductions					539,443	59,317		598,760
CHANGE IN NET POSITION		30		30	(1,417,385)	(130,756)		(1,548,141)
Net Position - Beginning of Year		1,365		1,365	8,606,585	458,976		9,065,561
NET POSITION - END OF YEAR	\$	1,395	\$	1,395	\$ 7,189,200	\$ 328,220	\$	7,517,420



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

City Council City of Brooksville, Florida Brooksville, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Brooksville, Florida (City), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated August 7, 2023.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2022-001 and 2022-002 that we consider to be material weaknesses.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### City of Brooksville's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Lakeland, Florida August 7, 2023



#### **MANAGEMENT LETTER**

City Council
City of Brooksville, Florida
Brooksville, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Brooksville, Florida (City), as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated August 7, 2023.

### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated August 7, 2023, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no recommendations made in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 to the financial statements.

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

City Council
City of Brooksville, Florida

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. See item 2022-003 in the accompanying schedule of findings and responses.

### **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the City of Brooksville Community Redevelopment Agency reported their required information in their audit report.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Council, and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Sebring, Florida August 7, 2023

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES SEPTEMBER 30, 2022

#### **CURRENT YEAR FINDINGS**

#### 2022-001 - Financial Statement Adjustments

#### Type of Finding:

Material Weakness in Internal Control Over Financial Reporting

**Condition:** As part of the audit, we proposed adjustments to correct the following errors in the City's financial statements:

- Liabilities and expenditures/expenses were overstated for governmental and business-type activities, along with certain funds, related to previous year accruals.
- Revenues and expenditures of the General Fund and revenues and expenses of governmental activities were understated related to state pension contributions for the Firefighter's Plan.
- Receivables and revenues of the Utility Fund and business-type activities were overstated related to a utility overbilling.

**Criteria or specific requirement:** The City's management is responsible for establishing and maintaining internal controls to ensure that transactions are properly recorded and reported in the financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP).

Effect: Assets, liabilities, revenues and expenditures/expenses were misstated.

Cause: Reconciliation and review processes did not detect errors in account balances.

**Recommendation:** The City should update fiscal year-end and monthly closing checklists to address those items noted herein. Trial balances should be reviewed to ensure that all accounts, such as accrued payroll liabilities, accrued compensated absences, receivables and revenues are reconciled and any related adjustments are posted.

Views of responsible officials and planned corrective actions: Staff will review an end of year report to ensure the year end accruals are balanced. Staff will also update the year end checklist to include recording the contribution for the Firefighter's Pension Plan and to record the Utility Fund receivables and revenue properly.

### CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) SEPTEMBER 30, 2022

### 2022-002 - Inventory - Supplies

### Type of Finding:

Material Weakness in Internal Control Over Financial Reporting

**Condition:** The City did not conduct a physical count at fiscal year-end of Utility Fund supplies inventory, or periodic counts during the fiscal year. Also, the City was not able to produce an inventory listing as of fiscal year-end that reconciled to the reported general ledger balance.

**Criteria or specific requirement:** The City's management is responsible for establishing and maintaining internal controls over inventory of supplies. Internal controls help ensure that inventory is accurately recorded, valued, and reported in the financial statements. Internal controls also help to prevent theft and fraud by ensuring that inventory is tracked and managed.

**Effect:** Not completing a physical inventory count at fiscal year-end or periodic inventory counts throughout the fiscal year could result in errors in the reported inventory balance and provide an opportunity for theft.

**Cause:** The City did not conduct any inventory counts during the fiscal year or at fiscal year-end or generate an inventory detail report as of fiscal year-end. Also, the software used to manage inventory of supplies was accidentally discontinued after fiscal year-end. Thus, the City was not able to reproduce any reports.

**Recommendation:** The City should develop a policy related to processes and procedures over inventory management that addresses daily inventory management and fiscal year closing procedures. The City should also create an application steering committee of key City management. The committee would be responsible for reviewing and approving major changes or upgrades to applications, and for ensuring that they are implemented effectively and with minimal disruption to users. Lastly, the City should conduct a physical inventory as soon as the new inventory application is in place, and make adjustments as necessary to the inventory record and/or general ledger after careful consideration by the finance and other departments involved.

Views of responsible officials and planned corrective actions: A new inventory software has been put in place. Finance staff will work with the Department of Public Works staff and create procedures to ensure proper controls and maintain correct inventory balances.

# CITY OF BROOKSVILLE, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) SEPTEMBER 30, 2022

#### 2022-003 - Budget

### Type of Finding:

- State Compliance
- Internal Control Over Compliance

**Condition:** For the year ended September 30, 2022 the Fire Department Fund exceeded its final budget.

**Criteria or specific requirement:** Section 166.241, Florida Statutes, sets forth the requirements for the City's budget. The adopted budget must regulate expenditures of the municipality, and an officer of a municipal government may not expend or contract for expenditures in any fiscal year except pursuant to the adopted budget.

**Context:** Testing of compliance with budget requirements identified the deficiency.

Effect: The Fire Department Fund's total expenditures exceeded the final budget.

**Cause:** The City's budgetary procedures did not detect and/or address when expenditures exceeded budget by general ledger account and in total.

**Recommendation:** Budgets should be monitored throughout the fiscal year and after the fiscal year end as part of the year-end accruals to ensure that budget amendments are processed for additional expenditures.

**Views of responsible officials and planned corrective actions:** Staff will review an end of the year Budget Report to ensure the expenditures are not over budget.





#### **INDEPENDENT ACCOUNTANTS' REPORT**

City Council City of Brooksville, Florida Brooksville, Florida

We have examined the City of Brooksville, Florida's (City) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds, during the year ended September 30, 2022. Management of the City is responsible for the City's compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2022.

This report is intended solely for the information and use of the City and the Auditor General, State of Florida and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Sebring, Florida August 7, 2023