

**VILLAGE OF EL PORTAL, FLORIDA**  
**BASIC FINANCIAL STATEMENTS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**VILLAGE OF EL PORTAL, FLORIDA**  
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**SEPTEMBER 30, 2022**

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**INDEPENDENT AUDITORS' REPORT**

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## INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the Village Council  
Village of El Portal, Florida

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of El Portal, Florida (the "Village") as of and for the fiscal year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Village, as of September 30, 2022, and the respective changes in financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, schedule of the Village's proportionate share of the net pension liability – FRS, schedule of the Village's contributions – FRS, schedule of the Village's proportionate share of the net pension liability – HIS, and schedule of the Village's contributions – HIS, and schedule of changes in total OPEB liability and related ratios – other post-employment benefits on pages 4-12 and 40-47, respectively be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considered it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 8, 2023, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

*Caballero Fierman Llerena & Garcia, LLP*

Caballero Fierman Llerena & Garcia, LLP  
Miami, Florida  
December 8, 2023

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**(Unaudited)**

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**VILLAGE OF EL PORTAL, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2022**

As management of the Village of El Portal, we offer readers of the Village of El Portal (the Village) financial statements this narrative overview and analysis of the financial activities of the Village for the fiscal year ended September 30, 2022.

**Financial Highlights**

- The assets and deferred outflows of resources of the Village exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$2,963,312 (net position).
- As of the close of the current fiscal year, the Village's general fund reported a deficit of \$549,459, a decrease in the deficit of \$129,024.
- At the end of the current fiscal year, unassigned fund balance for the general fund was a deficit of \$1,057,105.

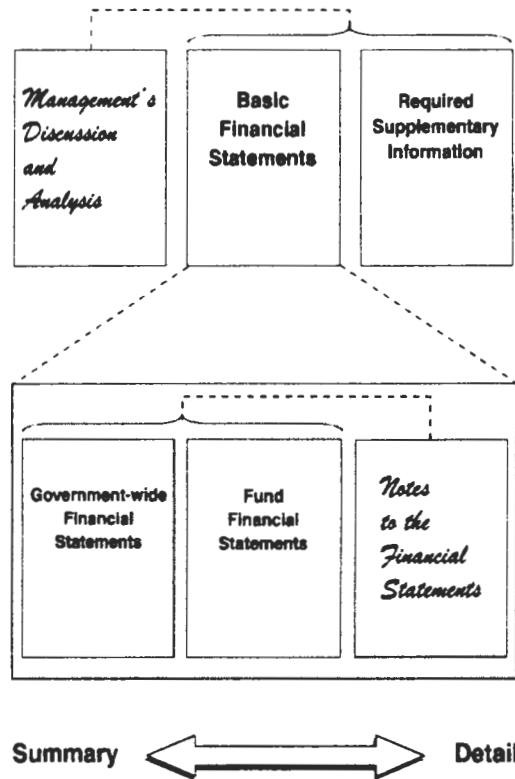
**Overview of the Financial Statements**

This annual report consists of four parts—*management's discussion and analysis* (this section), the *basic financial statements*, *required supplementary information* and an additional section that presents *combining statements* for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the Village:

- The first two statements are *government-wide financial statements* that provide both long-term and short-term information about the Village's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the Village government, reporting the Village's operations in more detail than the government-wide statements.
- The *governmental funds* statements show how general government services such as public safety were financed in the short term as well as what remains for future spending.

The financial statements also include *notes* that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* which further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and are related to one another. In addition to these required elements, we have included a section with combining statements that provide details about our nonmajor governmental funds, each of which is added together and presented in single columns in the basic financial statements.

**Figure A-1**  
**Required Components of**  
**City's Annual Financial Report**



**VILLAGE OF EL PORTAL, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2022**

**Basic Financial Statements**

Government-wide financial statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the Village's finances, in a manner similar to a private-sector business.

- The *statement of net position* presents information on all of the Village's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating.
- The *statement of activities* presents information showing how the Village's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The Village has no business-type activities. The governmental activities of the Village include public works, police, and general administration services.

The government-wide financial statements can be found on pages 13 and 14 of this report.

Fund financial statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds

*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources* as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. All of the funds of the Village are governmental funds.

The Village maintains eight (8) governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances, for the general fund, street and road fund, debt service fund, CITT fund, and stormwater fund which are considered to be major funds.

The Village adopts an annual appropriated budget for its general fund, storm water fund, CITT fund, and the street and road fund. A budgetary comparison statement has been provided for each fund to demonstrate compliance with the adopted budget.

The basic governmental fund financial statements can be found on pages 15 to 18 of this report.

**VILLAGE OF EL PORTAL, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2022**

**Basic Financial Statements (Continued)**

Notes to the basic financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 19 to 39 of this report.

**Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the Village's case, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$2,963,312 at the close of the most recent fiscal year.

A portion of the Village's net position, \$3,448,060 or 116% reflects its investment in capital assets (e.g., land and equipment). The Village uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. An additional portion of the Village's net position, \$1,298,961 or 44% represents resources that are subject to restrictions on how they may be used. The remaining balance of unrestricted net position, (\$1,783,709) represents the excess of expenditures over revenues.

**VILLAGE OF EL PORTAL**  
**STATEMENTS OF NET POSITION**

	<u>2022</u>	<u>2021</u>	<u>Change</u>	<u>% Change</u>
Current and other assets	\$ 3,338,094	\$ 2,452,086	\$ 886,008	36.13%
Capital assets, net	<u>3,012,481</u>	<u>3,304,039</u>	<u>(291,558)</u>	-8.82%
Total assets	<u>6,350,575</u>	<u>5,756,125</u>	<u>594,450</u>	10.33%
Total deferred outflows of resources	<u>657,581</u>	<u>490,935</u>	<u>166,646</u>	33.94%
Total assets and deferred outflows of resources	<u>7,008,156</u>	<u>6,247,060</u>	<u>761,096</u>	12.18%
Current liabilities	1,945,631	1,116,305	829,326	74.29%
Long-term liabilities	<u>2,004,903</u>	<u>1,286,101</u>	<u>718,802</u>	55.89%
Total liabilities	<u>3,950,534</u>	<u>2,402,406</u>	<u>1,548,128</u>	64.44%
Total deferred inflows of resources	<u>94,310</u>	<u>1,042,259</u>	<u>(947,949)</u>	-90.95%
Net Position:				
Net investment in capital assets	3,448,060	3,054,521	393,539	12.88%
Restricted	1,298,961	1,919,962	(621,001)	-32.34%
Unrestricted	<u>(1,783,709)</u>	<u>(2,172,088)</u>	<u>388,379</u>	-17.88%
Total net position	<u>2,963,312</u>	<u>2,802,395</u>	<u>160,917</u>	5.74%
Total liabilities, deferred inflows of resources and net position	<u>\$ 7,008,156</u>	<u>\$ 6,247,060</u>	<u>761,096</u>	12.18%

**VILLAGE OF EL PORTAL, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2022**

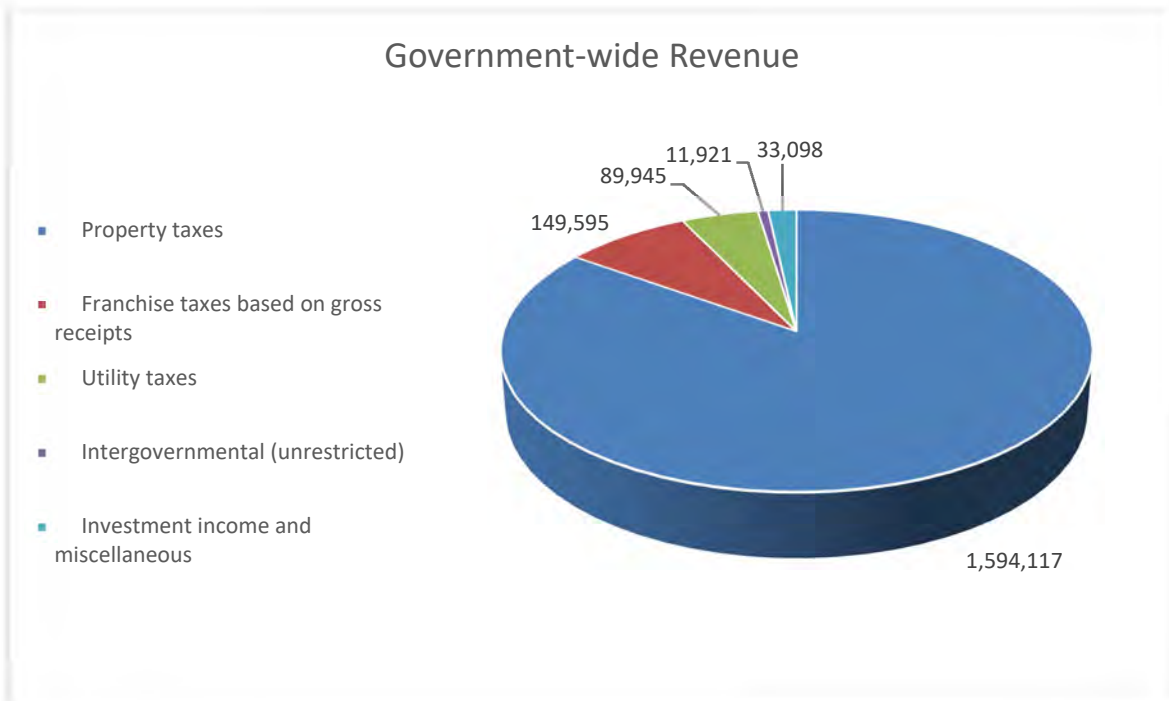
**Government-Wide Financial Analysis (Continued)**

Total liabilities increased by 64.4% due to an increase in current liabilities of \$829,326 and an increase in long term liabilities of \$718,802. The net pension liability increased by \$1,188,380, as estimated by the FRS actuary. Capital assets decreased by \$291,558 during the fiscal year. Variances in deferred outflows of resources and deferred inflows of resources are due to estimates evaluated by the FRS actuaries as of June 30, 2023.

The Village's net position increased by \$160,917 in the current fiscal year. Overall, revenues increased by 48.60% mainly due to an increase in operating grants and contributions. Overall, expenses increased by 60.66% mainly due to increases in expenses from planning and zoning, public safety, and building and code enforcement.

**VILLAGE OF EL PORTAL**  
**STATEMENTS OF CHANGES IN NET POSITION**

	<u>2022</u>	<u>2021</u>	<u>Change</u>	<u>% Change</u>
Revenues:				
Program Revenues:				
Charges for services	\$ 1,643,536	\$ 730,929	\$ 912,607	124.86%
Operating grants and contributions	870,879	138,365	732,514	529.41%
General Revenues:				
Property taxes	1,594,117	1,431,591	162,526	11.35%
Franchise taxes based on gross receipts	149,595	248,289	(98,694)	-39.75%
Utility taxes	89,945	137,692	(47,747)	-34.68%
Intergovernmental (unrestricted)	11,921	183,876	(171,955)	-93.52%
Investment income and miscellaneous	33,098	85,584	(52,486)	-61.33%
Total revenues	<u>\$ 4,393,091</u>	<u>\$ 2,956,326</u>	<u>\$ 1,436,765</u>	48.60%





**VILLAGE OF EL PORTAL, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2022**

**Government-Wide Financial Analysis (Continued)**

**VILLAGE OF EL PORTAL**  
**STATEMENTS OF CHANGES IN NET POSITION (CONTINUED)**

	<u>2022</u>	<u>2021</u>	<u>Change</u>	<u>% Change</u>
Expenses:				
General government	\$ 1,021,607	\$ 803,471	\$ 218,136	27.15%
Public safety	1,524,341	893,545	630,796	70.59%
Building code enforcement	63,622	42,208	21,414	50.73%
Planning and zoning	736,286	248,781	487,505	195.96%
Public works	867,927	608,019	259,908	42.75%
Interest	<u>18,391</u>	<u>38,142</u>	<u>(19,751)</u>	100.00%
Total expenses	<u>4,232,174</u>	<u>2,634,166</u>	<u>1,598,008</u>	60.66%
Change in net position	160,917	322,160	(161,243)	-50.05%
Beginning net position	<u>2,802,395</u>	<u>2,480,235</u>	<u>322,160</u>	12.99%
Ending net position	<u>\$ 2,963,312</u>	<u>\$ 2,802,395</u>	<u>\$ 160,917</u>	5.74%



**Financial Analysis of the Government's Funds**

As noted earlier, the Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds

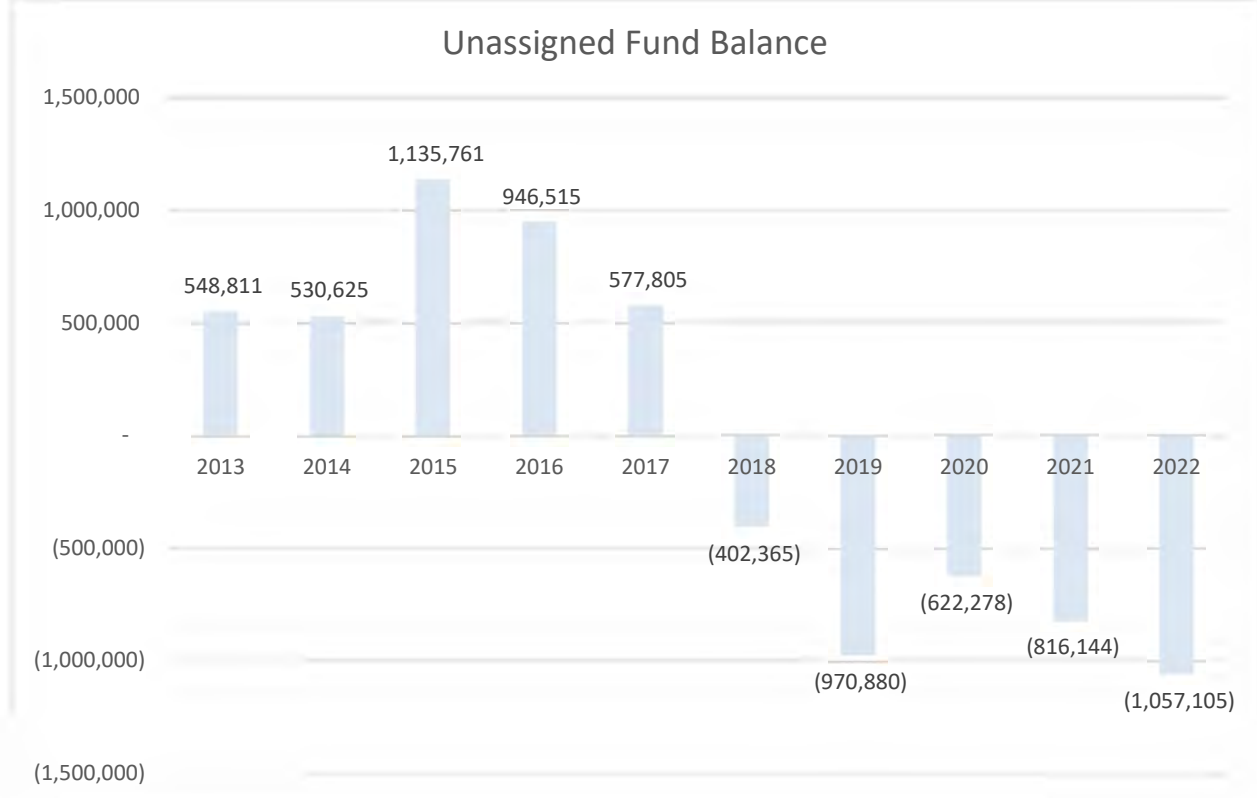
The focus of the Village's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Village's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

General Fund

The general fund is the main operating fund of the Village. At the end of the current fiscal year, the Village's general fund reported a deficit unassigned fund balance of \$1,057,105 an increase in the deficit of \$240,961 or 22.79% in comparison with the prior year. As a measure of the general fund's liquidity, it may be useful to compare unassigned fund balance and total fund balance to total fund expenditures.

**VILLAGE OF EL PORTAL, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2022**

**Financial Analysis of the Government's Funds (Continued)**



A summary of the general fund's condensed balance sheet and statement of revenues, expenditures and changes in fund balance for September 30, 2022, and 2021, is shown below:

*Summary of General Fund's condensed Balance Sheet*

	<u>2022</u>	<u>2021</u>	<u>Change</u>
Total assets	\$ 1,732,409	\$ 1,886,071	\$ (153,662)
Total liabilities & deferred inflows of resources	<u>2,281,868</u>	<u>2,306,506</u>	<u>(24,638)</u>
Nonspendable fund balance	32,251	27,787	4,464
Assigned fund balance	475,395	367,922	107,473
Unassigned fund balance	<u>(1,057,105)</u>	<u>(816,144)</u>	<u>(240,961)</u>
Total fund balance	<u>(549,459)</u>	<u>(420,435)</u>	<u>(129,024)</u>
Total liabilities and fund balance	<u>\$ 1,732,409</u>	<u>\$ 1,886,071</u>	<u>\$ (153,662)</u>

**The decrease in total assets was mainly due to a decrease in cash and cash equivalents.**

*Summary of General Fund's condensed statement of revenues, expenditures, and changes in fund balance*

	<u>2022</u>	<u>2021</u>	<u>Change</u>
Total Revenues	\$ 4,381,142	\$ 2,712,330	\$ 1,668,812
Total Expenditures	<u>4,510,166</u>	<u>2,470,487</u>	<u>2,039,679</u>
Excess of revenues over expenditures	<u>(129,024)</u>	<u>241,843</u>	<u>(370,867)</u>
Change in fund balance	<u>(129,024)</u>	<u>241,843</u>	<u>(370,867)</u>
Fund Balance, Beginning	<u>(420,435)</u>	<u>(662,278)</u>	<u>241,843</u>
Fund Balance, Ending	<u>\$ (549,459)</u>	<u>\$ (420,435)</u>	<u>\$ (129,024)</u>

The fund balance of the Village's general fund decreased by \$129,024 during the current fiscal year. The decrease was mainly due to an increase in public safety expenditures.

**VILLAGE OF EL PORTAL, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2022**

**Financial Analysis of the Government's Funds (Continued)**

**Major Special Revenue Funds**

- ***Street and Road Fund***  
The Street and Road Fund reported a decrease in fund balance of \$61,384 to \$747,979 for the fiscal year. The decrease is mainly due to a slight increase in local option gas taxes received combined with an increase in expenditures for public works of approximately \$57,114 during the fiscal year.
- ***CITT Project Fund***  
The Citizens' Independent Transportation Trust (CITT) fund reported a decrease in fund balance of \$142,607 to \$391,690. This decrease was mainly due to an increase in public works of \$123,553 during the year for transportation and transit projects from Miami-Dade County.
- ***Stormwater Fund***  
The Stormwater Fund reported a decrease in fund balance of \$416,849 to \$(413,529). This decrease is mainly due to the timing of stormwater remittances from Miami-Dade County combined with an increase in expenditures for stormwater projects.

**Major Debt Service Fund**

- ***Debt Service Fund***  
The Debt Service Fund reported a decrease in fund balance of \$186 to \$558,741 for the fiscal year. The decrease is mainly due to a decrease in the outstanding debt service payments to be made.

**Non-Major Special Revenue Funds**

- ***Police Forfeiture Fund***  
The Police forfeiture fund reported an increase in its fund balance of \$25 to \$14,080 for the fiscal year.
- ***Parks and Recreation Fund***  
The Parks and recreation fund reported a decrease in its fund balance of \$1,035 to \$(22,527) for the fiscal year.

**Fund Budgetary Highlights**

Budget vs. actual schedules are presented on page 40 for the General Fund, page 41 for the Street and Road Fund, page 42 for the CITT Fund, and page 43 for the Stormwater Fund.

**Capital Assets and Long-Term Debt**

As of September 30, 2022, the Village's capital assets amounted to \$4,386,084 (net of accumulated depreciation). The increase in capital assets for the current fiscal year of \$1,223,307 was mainly due to the purchase of furniture and equipment offset by the current year depreciation of \$141,806. More details relating to capital assets can be found on page 26 of the notes to the financial statements.

The Village's long-term debt is the long-term debt portion of compensated absences, OPEB liability, net pension liability, line of credit, and state revolving loans payable. More details relating to the Village's long-term debt can be found on page 27 of the notes to the financial statements.

**Economic Factors and Next Year's Budgets and Rates**

The State of Florida, by constitution, does not have a state personal income tax and therefore, the State operates primarily using sales, gasoline and corporate income taxes. Local governments (cities, counties and school boards) rely on property and a limited array of permitted other taxes (sales, telecommunication, gasoline, utilities services, etc.) and fees (franchise, building permits, etc.) for their governmental activities. There are a limited number of state-shared revenues and recurring and non-recurring (one-time) grants from the county, state and federal governments.

Revenues in fiscal year 2022 for the adopted General Fund budget are \$3,139,853, a decrease of \$16,407 or 0.52% percent from the fiscal year 2021 budgeted revenues of \$3,156,260. The decrease is due to a decrease in charges for services, net of increases in ad valorem taxes, franchise fees, utility taxes, intergovernmental, and licenses and permits revenues.

**VILLAGE OF EL PORTAL, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2022**

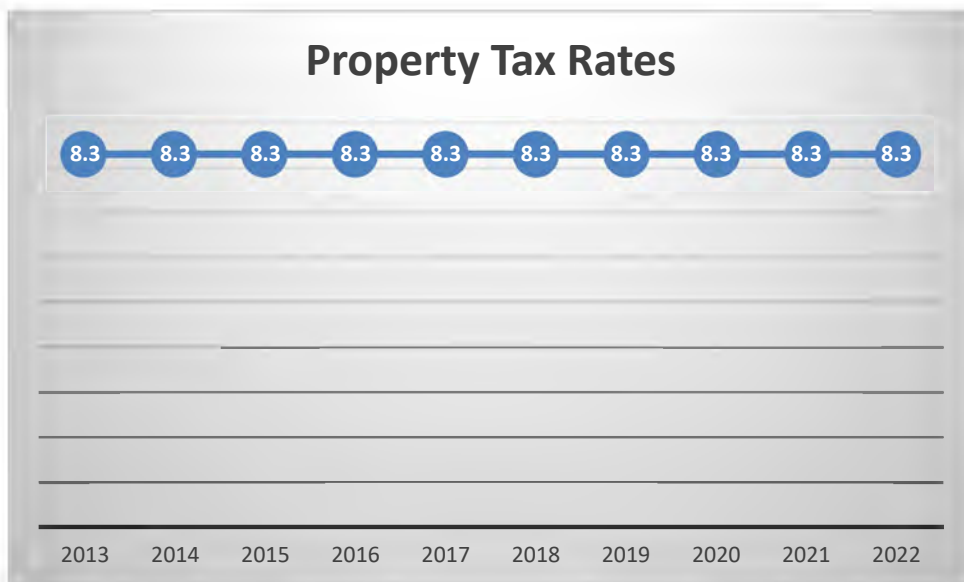
**Economic Factors and Next Year's Budgets and Rates (Continued)**

Fiscal year 2022 General Fund budgeted expenditures are expected to be \$3,064,354, a decrease of \$45,574 or 1.49% percent from fiscal year 2021 budgeted expenditures of \$3,109,928. The decrease is mainly due to a decrease in public works and debt service expenditures.

Actual taxes levied by the Village in 2022 reflected an increase of \$162,526, precipitated by an increase in property values of \$13,284,293 or 7.32% in property values as compared with 2021. Based on the current real estate market within the Village, it is anticipated that assessed values will continue to increase due to the desirability of the area and the close location to Greater Downtown Miami.



The graph below shows the millage rates over the past ten years as well as the projected for fiscal year 2022. The Village has kept the millage rate at 8.3 Mills per thousand dollars of property valuation since 2012. For many years, the Village, just like many cities across the country, had to face the challenge of keeping taxes and service charges as low as possible while providing residents with the level of service they have come to expect.



**VILLAGE OF EL PORTAL, FLORIDA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**SEPTEMBER 30, 2022**

**Requests for Information**

This financial report is designed to provide a general overview of the Village of El Portal's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Department, 500 Northeast 87th Street, El Portal, Florida 33138.

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## **BASIC FINANCIAL STATEMENTS**

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**VILLAGE OF EL PORTAL, FLORIDA**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2022**

	<u>Governmental Activities</u>
<u>ASSETS</u>	
Cash and cash equivalents	\$ 1,831,473
Accounts receivable	100,767
Prepaid items	32,251
Capital assets not being depreciated	1,373,603
Capital assets being depreciated, net	<u>3,012,481</u>
Total assets	<u>6,350,575</u>
 <u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Pension	<u>657,581</u>
Total deferred outflows of resources	<u>657,581</u>
 <u>LIABILITIES</u>	
Accounts payable and accrued liabilities	753,097
Accrued payroll	93,974
Deferred income	390,445
Due in one year:	
Loans payable	703,889
Net pension liability	2,579
Compensated absences	1,647
Due in more than one year:	
Loans payable	234,135
Net pension liability	1,721,450
Compensated absences	14,826
Total OPEB liability	<u>34,492</u>
Total liabilities	<u>3,950,534</u>
 <u>DEFERRED INFLOWS OF RESOURCES</u>	
Pension	<u>94,310</u>
Total deferred inflows of resources	<u>94,310</u>
 <u>NET POSITION</u>	
Net investment in capital assets	3,448,060
Restricted for:	
Public safety	14,080
Debt service	558,741
Transit	1,139,669
Unrestricted	<u>(2,197,238)</u>
Total net position	<u>\$ 2,963,312</u>

See notes to basic financial statements.

**VILLAGE OF EL PORTAL, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	Program Revenues			Net (Expense) Revenue and Changes in Net Position
<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Governmental Activities</u>	
<u>Functions/programs</u>				
Governmental activities:				
General government	\$ 1,021,607	\$ -	\$ 810,602	\$ (211,005)
Public safety	1,524,341	139,896	-	(1,384,445)
Building and code enforcement	63,622	747,290	-	683,668
Planning and zoning	736,286	382,720	-	(353,566)
Public works	867,927	373,630	60,277	(434,020)
Interest	18,391	-	-	(18,391)
Total governmental activities	\$ 4,232,174	\$ 1,643,536	\$ 870,879	(1,717,759)
General revenues:				
				1,594,117
				89,945
				149,595
				11,921
				33,098
				160,917
				2,802,395
				\$ 2,963,312

See notes to basic financial statements.



**VILLAGE OF EL PORTAL, FLORIDA**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2022**

	Major Funds					Non-major Governmental Funds	Total Governmental Funds
	General Fund	Street and Road Fund	CITT Fund	Stormwater Fund	Debt Service Fund		
<u>ASSETS</u>							
Cash and cash equivalents	\$ 1,400,625	\$ 67,474	\$ 314,434	\$ 29,532	\$ 20	\$ 19,388	\$ 1,831,473
Accounts receivable	100,767	-	-	-	-	-	100,767
Prepays items	32,251	-	-	-	-	-	32,251
Due from other funds	198,766	703,359	265,290	26,413	629,242	224,113	2,047,183
Total assets	<u>1,732,409</u>	<u>770,833</u>	<u>579,724</u>	<u>55,945</u>	<u>629,262</u>	<u>243,501</u>	<u>4,011,674</u>
<u>LIABILITIES</u>							
Accounts payable and accrued liabilities	315,012	6,705	2,568	425,480	-	3,332	753,097
Accrued payroll	93,974	-	-	-	-	-	93,974
Deferred Income	390,445	-	-	-	-	-	390,445
Due to other funds	1,482,437	16,149	185,466	43,994	70,521	248,616	2,047,183
Total liabilities	<u>2,281,868</u>	<u>22,854</u>	<u>188,034</u>	<u>469,474</u>	<u>70,521</u>	<u>251,948</u>	<u>3,284,699</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>							
Unavailable revenue	-	-	-	-	-	-	-
Total liabilities and deferred inflows of resources	<u>2,281,868</u>	<u>22,854</u>	<u>188,034</u>	<u>469,474</u>	<u>70,521</u>	<u>251,948</u>	<u>-</u>
<u>FUND BALANCES</u>							
Nonspendable	32,251	-	-	-	-	-	32,251
Restricted							
Public safety	-	-	-	-	-	14,080	14,080
Debt service	-	-	-	-	558,741	-	558,741
Transit	-	747,979	391,690	-	-	-	1,139,669
Assigned							
Public benefits trust	475,395	-	-	-	-	-	475,395
Unassigned	(1,057,105)	-	-	(413,529)	-	(22,527)	(1,493,161)
Total fund balances (deficits)	<u>(549,459)</u>	<u>747,979</u>	<u>391,690</u>	<u>(413,529)</u>	<u>558,741</u>	<u>(8,447)</u>	<u>726,975</u>
Total liabilities and fund balances	<u>\$ 1,732,409</u>	<u>\$ 770,833</u>	<u>\$ 579,724</u>	<u>\$ 55,945</u>	<u>\$ 629,262</u>	<u>\$ 243,501</u>	<u>\$ 4,011,674</u>

See notes to basic financial statements.

**VILLAGE OF EL PORTAL, FLORIDA**  
**RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION**  
**GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2022**

Fund balances - total government funds (Page 15) \$ 726,975

Amounts reported for governmental activities in the statement of net position are different as a result of:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.

Governmental capital assets	6,989,388	
Less accumulated depreciation	<u>(2,603,304)</u>	4,386,084

Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.

Line of credit	(695,551)	
State revolving loans payable	(242,473)	
Compensated absences	<u>(16,473)</u>	<u>(954,497)</u>

Deferred outflows of resources, deferred inflows of resources, and the net pension liability and total OPEB liability related to the Village's pension and OPEB plans and bonds are not expected to be liquidated with expendable available financial resources and therefore are not reported in the funds.

Net pension liability	(1,724,029)	
Total OPEB liability	(34,492)	
Deferred outflows of resources related to pensions	657,581	
Deferred inflows of resources related to pensions	<u>(94,310)</u>	<u>(1,195,250)</u>

Net position of governmental activities (Page 13) \$ 2,963,312

**VILLAGE OF EL PORTAL, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	Major Funds					Non-Major Governmental Funds	Total Governmental Funds
	General Fund	Street and Road Fund	CITT Fund	Stormwater Fund	Debt Service Fund		
Revenues:							
Property taxes	\$ 1,594,117	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,594,117
Franchise fees	149,595	-	-	-	-	-	149,595
Utility taxes	138,711	-	-	64,091	-	-	202,802
Charges for services	1,130,010	-	-	-	-	-	1,130,010
Intergovernmental	822,523	52,821	7,456	-	-	-	882,800
Licenses and permits	476,895	-	-	-	-	-	476,895
Fines and forfeitures	36,631	-	-	-	-	-	36,631
Interest and other	32,660	5	363	45	-	25	33,098
Total revenues	<u>4,381,142</u>	<u>52,826</u>	<u>7,819</u>	<u>64,136</u>	<u>-</u>	<u>25</u>	<u>4,505,948</u>
Expenditures:							
Current:							
General government	880,281	-	-	-	-	-	880,281
Public safety	1,437,283	-	-	-	-	-	1,437,283
Building and code enforcement	63,622	-	-	-	-	-	63,622
Planning and zoning	736,660	-	-	-	-	-	736,660
Public works	583,742	114,210	150,426	-	-	1,035	849,413
Debt service:							
Principal retirement	-	-	-	7,045	1,982	-	9,027
Interest	-	-	-	2,405	15,986	-	18,391
Capital outlay:							
Public safety	761,841	-	-	-	-	-	761,841
Public works	46,737	-	-	471,535	-	-	518,272
Total expenditures	<u>4,510,166</u>	<u>114,210</u>	<u>150,426</u>	<u>480,985</u>	<u>17,968</u>	<u>1,035</u>	<u>5,274,790</u>
Excess (deficiency) of revenues over expenditures	<u>(129,024)</u>	<u>(61,384)</u>	<u>(142,607)</u>	<u>(416,849)</u>	<u>(17,968)</u>	<u>(1,010)</u>	<u>(768,842)</u>
Other financing sources (uses):							
Proceeds from debt	-	-	-	-	17,782	-	17,782
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>17,782</u>	<u>-</u>	<u>17,782</u>
Net change in fund balances	(129,024)	(61,384)	(142,607)	(416,849)	(186)	(1,010)	(751,060)
Fund balances - beginning of year	<u>(420,435)</u>	<u>809,363</u>	<u>534,297</u>	<u>3,320</u>	<u>558,927</u>	<u>(7,437)</u>	<u>1,478,035</u>
Fund balances - end of year	<u>\$ (549,459)</u>	<u>\$ 747,979</u>	<u>\$ 391,690</u>	<u>\$ (413,529)</u>	<u>\$ 558,741</u>	<u>\$ (8,447)</u>	<u>\$ 726,975</u>

See notes to basic financial statements.

**VILLAGE OF EL PORTAL, FLORIDA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**SEPTEMBER 30, 2022**

Amounts reported for governmental activities in the statement of activities are different as a result of:

Net change in fund balances - total government funds (Page 17)	\$	(751,060)
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Expenditures for capital outlays	1,280,113	
Less current year depreciation	<u>(141,806)</u>	1,138,307
Capital outlay which did not meet the threshold for capitalization		(56,262)
<p>The issuance of long-term debt (e.g. bonds, leases) provided current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.</p>		
Principal payments	9,027	
Proceeds from debt	<u>(17,782)</u>	(8,755)
<p>Some expenses reported in the statement of activities do not require current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
OPEB expense	(43)	
Pension expense	(73,785)	
Compensated absences expense	<u>25,372</u>	(48,456)
Revenue collected outside of the period of availability is not available to pay for current period expenditures however it is available to pay long term obligations of the Village.		(112,857)
Change in net position of governmental activities (Page 14)	<u>\$</u>	<u>160,917</u>

See notes to basic financial statements.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS**

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**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The summary of the Village of El Portal, Florida's (the "Village") significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. The policies are considered essential and should be read in conjunction with the accompanying financial statements. The accounting policies of the Village conform to accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. This report, the accounting systems and classification of accounts conform to standards of the Governmental Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies:

**A. Financial Reporting Entity**

The Village is a municipal corporation governed by an elected mayor and four-member council under a Commission form of government. The Village is located in Miami-Dade County, Florida and was incorporated in 1937. The Village provides the following services to its residents - general government, public safety, building code enforcement, physical environment and culture and recreation. The Village does not provide any educational, water, wastewater or fire services. Those services are provided by the Miami-Dade County School Board and Miami-Dade County, respectively.

The financial statements were prepared in accordance with government accounting standards which establishes standards for defining and reporting on the financial reporting entity. The definition of the financial reporting entity is based upon the concept that elected officials are accountable to their constituents for their actions. One of the objectives of financial reporting is to provide users of financial statements with a basis for assessing the accountability of the elected officials. The financial reporting entity consists of the Village, organizations for which the Village is financially accountable and other organizations for which the nature and significance of their relationship with the Village are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Village is financially accountable for a component unit if it appoints a voting majority of the organization's governing board and it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the Village. Based upon the application of these criteria, there were no organizations which met the criteria described above.

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Village has no business-type activities. The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining non-major governmental funds are aggregated and reported as other governmental funds.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, utility taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Village reports the following major governmental funds:

**General Fund** – This fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Street and Road Fund** – This fund was established to account for revenues derived from Miami-Dade County's 5 cents and 6 cents gas tax.

**Citizens' Independent Transportation Trust Fund (CITT)** – This fund accounts for the operating activities of the Village's use of Miami Dade County's CITT revenues.

**Stormwater Fund** – This fund accounts for grants and revenues received from Miami Dade County.

**Debt Service Fund** – This fund accounts for the accumulation of resources and payment of principal and interest for the Village's long-term obligations.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are combined in a fund, expenses are considered to be paid first from restricted resources and then from the unrestricted resources.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position/fund balance**

**1. Cash and Cash Equivalents**

The Village's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

**2. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide and the fund financial statements. The cost of prepaid items is recovered as expenditures/expenses when consumed rather than when purchased.

**3. Receivables and Payables**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either interfund receivables/payables (i.e, the current portion of interfund loans) or as advances to/from other funds (i.e, the non-current portion of interfund loans). All other outstanding balances between funds are reported as a due to/from other funds.

Waste fees are billed together with property taxes for the Village by Miami-Dade County on or about October 1 of each year and they are payable with discounts of up to 4% offered for early payment less a 1% administrative fee charged by the County. Waste fees are due when billed. Delinquent accounts are included with the balance of delinquent property taxes and are subject to collection through seizure of the personal property by the County or by the sale of interest-bearing tax certificates.

All other receivables due from external sources are considered to be fully collectible and as such, an allowance for doubtful accounts has not been established.

**4. Property Taxes**

Property values are assessed as of January 1 of each year, at which time taxes become an enforceable lien on property. Tax bills are mailed for the Village by Miami-Dade County (the "County") on or about October 1 of each year and are payable with discounts of up to 4% offered for early payment. Taxes become delinquent on April 1 of the year following the year of assessment and State law provides for enforcement of collection of property taxes by seizure of the personal property or by the sale of interest-bearing tax certificates to satisfy unpaid property taxes.

Assessed values are established by the Miami-Dade County Property Appraiser. In November 1992, a Florida constitutional amendment was approved by the voters which provides for limiting the increases in homestead property valuations for Ad Valorem tax purposes to a maximum of 3% annually and also provides for reassessment of market values upon changes in ownership. The County bills and collects all property taxes and remits them to the Village.

State statutes permit municipalities to levy property taxes at a rate of up to 10 mills (\$10 per \$1,000 of assessed taxable valuation). The tax levy of the Village is established by the Village commission and the Miami-Dade County Property Appraiser incorporates the Village's millage into the total tax levy, which includes the County and the County School Board tax requirements. The millage rate assessed by the Village for the fiscal year ended September 30, 2022 was 8.3000 mills (\$8.3000 per \$1,000 of taxable assessed valuation).



**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position/fund balance (Continued)**

**5. Capital Assets**

Capital assets, which include property, equipment, and infrastructure assets (e.g., roads, sidewalks, culverts, light poles, and similar items), are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one year. Infrastructure assets are recorded as capital assets if they have an initial, individual cost in excess of \$10,000 and an estimated useful life in excess of one year. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as they are completed.

Land and construction in progress are not depreciated. The other capital assets are depreciated using the straight line method over the following estimated useful lives:

	<u>Years</u>
Buildings	40
Improvements other than buildings	10
Infrastructure	30
Vehicles	5
Furniture	5

When capital assets are sold or disposed of, the related cost and accumulated depreciation are removed from the accounts and a resulting gain or loss is recorded in the government-wide financial statements.

**6. Grant Revenue**

The Village, a recipient of grant revenues, recognizes revenues (net of estimated uncollectible amounts, if any) when all applicable eligibility requirements, including time requirements, are met.

**7. Deferred outflows/inflows of resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Village has pension related amounts that qualify for reporting in this category on the government-wide statement of net position in the amount of \$657,581 at September 30, 2022.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as inflows of resources (revenue) until that time. The Village has pension related amounts that qualify for reporting in this category on the government-wide statement of net position in the amount of \$94,310 at September 30, 2022.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position/fund balance (Continued)**

**8. Compensated Absences**

It is the Village's policy to permit employees to accumulate earned but unused vacation and sick pay benefits starting with the first day of employment. Vacation pay, and sick pay benefits are accrued when incurred in the government-wide financial statements. In the governmental funds, the Village vacation pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund which will pay for it. Amounts not expected to be liquidated with expendable available financial resources are reported as reconciling items between the fund and government-wide presentations.

Vacation leave earned varies based on years of continuous and creditable service and is not paid until the employee completes six months of service. Vacation leave may be accumulated up to a maximum of twenty (20) days for administrative personnel and forty (40) days for police officers.

Sick leave for administrative personnel and police officers accrue at the rate of twelve (12) days annually and may be accumulated up to a maximum of sixty (60) days for administrative personnel and is unlimited for police officers. Employees may convert up to three (3) days of unused sick leave to vacation during the following year.

**9. Long-Term Obligations**

In the government-wide financial statements, long-term obligations are reported as liabilities in the statement of net position.

**10. Net Position/Fund Balance**

Total equity as of September 30, 2022, is classified into three components of net position:

- Investment in capital assets: This category consists of capital assets (including restricted capital assets), net of accumulated depreciation and reduced by any outstanding balances of bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, and improvements of those assets.
- Restricted net position: This category consists of net position restricted in their use by (1) external groups such as grantors, creditors or laws and regulations of other governments; or (2) law, through constitutional provisions or enabling legislation.
- Unrestricted net position: This category includes all of the remaining net position that does not meet the definition of the other two categories.

As of September 30, 2022, fund balances of the governmental funds are classified as follows:

**Non-spendable** — Amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

**Restricted** — Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** — Amounts that can be used only for specific purposes determined by a formal action of the Village Council. Ordinances and resolutions approved by the Village Council are the highest level of decision-making authority for the Village. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Village Council.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position/fund balance (Continued)**

**10. Net Position/Fund Balance (Continued)**

**Assigned** — Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes by the Village’s intent. Intent is established by management of the Village to which the Village Council has delegated the activity to assign, modify, or rescind amounts to be used for specific purposes. There is no formal policy through which this activity has been established.

**Unassigned** — This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

The Village considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the Village would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

	General	Street and Road	CITT	Stormwater	Debt Service	Non-major Governmental	Total Governmental
	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Funds</u>	<u>Funds</u>
Fund Balances:							
Nonspendable:	\$ 32,251	\$ -	\$ -	\$ -	\$ -	\$ -	32,251
Restricted:							
Public safety	-	-	-	-	-	14,080	14,080
Stormwater	-	-	-	(413,529)	-	-	(413,529)
Debt service	-	-	-	-	558,741	-	558,741
Transit	-	747,979	391,690	-	-	-	1,139,669
Assigned:							
Public benefits trust	475,395	-	-	-	-	-	475,395
Unassigned:	(1,057,105)	-	-	-	-	(22,527)	(1,079,632)
Total Fund Balances	<u>\$ (549,459)</u>	<u>\$ 747,979</u>	<u>\$ 391,690</u>	<u>\$ (413,529)</u>	<u>\$ 558,741</u>	<u>\$ (8,447)</u>	<u>\$ 726,975</u>

**11. Net Position Flow Assumption**

Sometimes the Village will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government-wide financial statements, a flow assumption must be made about the order in which resources are considered to be applied. When both restricted and unrestricted resources are available for use, it is the Village’s policy to consider restricted net position to have been depleted before unrestricted net position is applied.

**12. Fund Balance Flow Assumptions**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Village’s policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last unless the Village Council has provided otherwise in its commitment or assignment actions by either ordinance or resolution.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position/fund balance (Continued)**

**13. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts of assets, liabilities, disclosure of contingent liabilities, revenues, and expenditures/expenses reported in the financial statements and accompanying notes. These estimates include assessing the collectability of receivables and the useful lives of capital assets. Although those estimates are based on management's knowledge of current events and actions it may undertake in the future, they may ultimately differ from actual results.

**NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

By its nature as a local government unit, the Village is subject to various federal, state, and local laws and contractual regulations. The Village had no material violations of finance-related legal and contractual obligations, except as disclosed in the schedule of findings and responses.

**Fund Accounting Requirements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like any other state and local government, uses fund accounting to ensure and demonstrate compliance with finance related requirements, and segregation for management purposes.

**Revenue Restrictions** – The Village has various restrictions placed over certain revenue sources from federal, state, or local requirements. The primary revenue sources include:

<u>Revenue Source</u>	<u>Legal Restrictions of Use</u>
Gas Tax	Roads, sidewalks, streets
Transportation Tax	Transportation and roads
South Florida Water Management District	Grant Program Expenditures
Federal Forfeitures	Law Enforcement

For the fiscal year ended September 30, 2022, the Village complied, in all material respects, with these revenue restrictions.

**Deficits in fund balance** – At September 30, 2022, the General Fund, Stormwater Fund, and the Parks and Recreation Fund had deficits in fund balance of \$549,459, \$413,529, and \$22,527, respectively. The deficit in the General Fund was due to initial costs incurred in the aftermath of Hurricane Irma. It is expected that once FEMA reimbursement is received the deficits will be eliminated. The deficit in the Stormwater Fund was due to costs associated with the Stormwater project. The Village expects to replenish the Stormwater Fund with a reimbursement grant of \$500,000 received subsequent to yearend.

**NOTE 3 – DEPOSITS**

In addition to insurance provided by the Federal Depository Insurance Corporation, all deposits are held in banking institutions approved by the State Treasurer of the State of Florida to hold public funds. Under Florida Statutes Chapter 280, *Florida Security for Public Deposits Act*, the State Treasurer requires all Florida qualified public depositories to deposit with the Treasurer or another banking institution eligible collateral. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses. Accordingly, all amounts reported as deposits are deemed as insured or collateralized.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 4 – RECEIVABLES/PAYABLES AND INTERFUND TRANSFERS**

The Village's receivables at September 30, 2022, were as follows:

	<u>General</u>	<u>Total</u>
Receivables:		
Franchise Fees and Taxes	\$ 73,158	\$ 73,158
Grants and other	<u>27,609</u>	<u>27,609</u>
Total receivables	<u>\$ 100,767</u>	<u>\$ 100,767</u>

Interfund balances as of September 30, 2022, were as follows:

	<u>Interfund Receivable</u>	<u>Interfund Payable</u>
General Fund	\$ 198,766	\$ 1,482,437
Street and Road Fund	703,359	16,149
CITT Fund	265,290	185,466
Debt Service Fund	629,242	70,521
Stormwater Project Fund	26,413	43,994
Non-major Funds	<u>224,113</u>	<u>248,616</u>
Total	<u>\$ 2,047,183</u>	<u>\$ 2,047,183</u>

The outstanding balances between funds result mainly from the time lags between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

There were no interfund transfers for the fiscal year ended September 30, 2022.

**NOTE 5 – CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2022, was as follows:

	<u>Balance October 1, 2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance September 30, 2022</u>
Governmental activities:				
Capital Assets not being depreciated:				
Land	\$ 3,556	\$ -	\$ -	\$ 3,556
Construction in progress	<u>917,025</u>	<u>453,022</u>	-	<u>1,370,047</u>
Total capital assets, not being depreciated	<u>920,581</u>	<u>453,022</u>	-	<u>1,373,603</u>
Capital Assets being depreciated:				
Buildings	437,107	-	-	437,107
Furniture and equipment	635,543	748,547	-	1,384,090
Improvements	289,703	21,738	-	311,441
Infrastructure	<u>3,483,147</u>	-	-	<u>3,483,147</u>
Total capital assets, being depreciated	<u>4,845,500</u>	<u>770,285</u>	-	<u>5,615,785</u>
Less accumulated depreciation for:				
Building	(437,107)	-	-	(437,107)
Furniture and Equipment	(584,965)	(25,243)	-	(610,208)
Improvements	(191,332)	(17,076)	-	(208,408)
Infrastructure	<u>(1,248,094)</u>	<u>(99,487)</u>	-	<u>(1,347,581)</u>
Total accumulated depreciation	<u>(2,461,498)</u>	<u>(141,806)</u>	-	<u>(2,603,304)</u>
Total capital assets, being depreciated, net	<u>2,384,002</u>	<u>628,479</u>	-	<u>3,012,481</u>
Governmental activities capital assets, net	<u>\$ 3,304,583</u>	<u>\$ 1,081,501</u>	<u>\$ -</u>	<u>\$ 4,386,084</u>

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 5 – CAPITAL ASSETS (CONTINUED)**

Depreciation expense was charged to the following functions/programs of the Village:

General Government	\$ 127,625
Public Safety	<u>14,181</u>
Total depreciation expense – governmental activities	<u>\$ 141,806</u>

**NOTE 6 – LINE OF CREDIT**

On August 1, 2018, the Village executed a line of credit with Florida Community Bank in the amount of \$1,250,000. The interest rate is the Wall Street Journal Prime Rate and interest is due monthly. The maturity date for this line is February 23, 2023, when principal and interest is due and payable. The line of credit is pledged with Grant Proceeds and Ad Valorem revenues. The balance at September 30, 2022, was \$695,551.

**NOTE 7 – LONG TERM DEBT**

Long-term debt activity for the fiscal year ended September 30, 2022, was as follows:

	Balance September 30,			Balance September 30,		Due within
	<u>2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>2022</u>	<u>one year</u>	
Compensated absences	\$ 41,845	\$ 23,550	\$ 48,922	\$ 16,473	\$ 1,647	
Line of credit	679,751	17,782	1,982	695,551	695,551	
State revolving loans	249,518	-	7,045	242,473	8,338	
Net pension liability	535,649	1,188,380	-	1,724,029	2,579	
Total OPEB liability	<u>34,449</u>	<u>43</u>	<u>-</u>	<u>34,492</u>	<u>-</u>	
Total	<u>\$ 1,541,212</u>	<u>\$ 1,229,755</u>	<u>\$ 57,949</u>	<u>\$ 2,713,018</u>	<u>\$ 708,115</u>	

**State Revolving Loans**

In 2018, the Village began to participate in the Revolving Loan Fund Program administered by the State of Florida. This program allows local governments to enter into loan agreements with the Department of Environmental Protection under the State Revolving Loan Fund, for the construction of stormwater and wastewater management facilities. These loans have repayment terms of 20 years with a fixed interest rates of 1.16%. Principal and interest payments are due semi-annually on March 15 and September 15 related to the Village's outstanding Clean Water State Revolving Fund. The Village has an outstanding loan payable of \$242,473 at September 30, 2022.

**NOTE 8 – RETIREMENT PLANS**

**Florida Retirement System Overview**

The Village participates in the Florida Retirement System ("the FRS"), a cost-sharing, multiple-employer, public employee retirement plan, which covers all of the Village's full-time employees. The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective October 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the Village are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 8 – RETIREMENT PLANS (CONTINUED)**

**Florida Retirement System Overview (Continued)**

The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site:

[http://www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

Plan Description

The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class – Members of the FRS who do not qualify for membership in the other classes.
- Elected Village Officers Class – Members who hold specified elective offices in local government.
- Senior Management Service Class (SMSC) – Members in senior management level positions.
- Special Risk Class – Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members enrolled prior to July 1, 2011 are eligible for normal retirement benefits at age 62 or at any age after 30 years of service (except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service). All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service (except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service). Members of the Plan may include up to 4 years of credit for military service toward creditable service.

The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 8 – RETIREMENT PLANS (CONTINUED)**

**Florida Retirement System Overview (Continued)**

Benefits Provided (Continued)

The following chart shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age / Years of Service</u>	<u>% Value</u>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement up to age 63 or with 31 years of service	1.63
Retirement up to age 64 or with 32 years of service	1.65
Retirement up to age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement up to age 66 or with 34 years of service	1.63
Retirement up to age 67 or with 35 years of service	1.65
Retirement up to age 68 or with 36 or more years of service	1.68
<b>Special Risk Regular</b>	
Service from December 1, 1970 through September 30, 1974	2.00
Service on or after October 1, 1974	3.00
<b>Elected County Officers</b>	
Service as Supreme Court Justice, district court of appeal judge, circuit court judge, or county court judge	3.33
Service as Governor, Lt. Governor, Cabinet Officer, Legislator, state attorney, public defender, elected county official, or elected official of a city or special district that chose EOC membership for its elected officials	3.00
<b>Senior Management Service Class</b>	2.00

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.



**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 8 – RETIREMENT PLANS (CONTINUED)**

**Florida Retirement System Overview (Continued)**

Contributions

The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates in effect from July 1, 2021 through June 30, 2022 were as follows:

<u>Class</u>	<u>Percentage of gross salary</u>	
	<u>Employee</u>	<u>Employer (*)</u>
FRS, Regular	3.00	10.82
FRS, Elected Village Officers	3.00	51.42
FRS, Senior Management Service	3.00	29.01
FRS, Special Risk Regular	3.00	25.89
DROP - Applicable to members from all of the above classes	-	18.34

\*Employer rates include 1.66% for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06% for administrative costs of the Investment Plan.

The Village's contributions for FRS totaled \$170,434 for the fiscal year ended September 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2022, the Village reported a liability of \$1,486,110 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The Village's proportionate share of the net pension liability was based on the Village's 2021-2022 fiscal year contributions relative to the 2021-2022 fiscal year contributions of all participating members. At June 30, 2022, the Village's proportionate share was 0.0040%, which was an increase from its proportionate share of 0.0036% measured at June 30, 2021.

For the fiscal year ended September 30, 2022, the Village recognized pension expense of \$253,061 related to the Plan. In addition, the Village reported, in the government-wide financial statements, deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 70,582	\$ -
Change of assumptions	183,021	-
Net difference between projected and actual earnings on FRS pension plan investments	98,128	-
Changes in proportion and differences between Village's FRS contributions and proportionate share of contributions	196,470	48,748
Village FRS contributions subsequent to measurement date	47,144	-
<b>Total</b>	<b>\$ 595,345</b>	<b>\$ 48,748</b>

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 8 – RETIREMENT PLANS (CONTINUED)**

**Florida Retirement System Overview (Continued)**

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)*

The deferred outflows of resources related to pensions, totaling \$47,144, resulting from the Village's contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Deferred outflows/(inflows), net
2023	123,694
2024	76,207
2025	10,901
2026	265,220
2027	23,431
Thereafter	\$ -

*Actuarial Assumptions*

The FRS pension actuarial valuation was determined using the following actuarial assumptions, as of July 1, 2022, applied to all periods included in the measurement:

Inflation	2.40%
Salary Increases	3.25% average, including inflation
Investment Rate of Return	6.70%, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base tables projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 8 – RETIREMENT PLANS (CONTINUED)**

**Florida Retirement System Overview (Continued)**

Long-Term Expected Rate of Return

The long-term expected rate of return on the Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation <sup>1</sup>	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.6%	2.6%	1.1%
Fixed income	19.8%	4.4%	4.4%	3.2%
Global equity	54.0%	8.8%	7.3%	17.8%
Real estate (property)	10.3%	7.4%	6.3%	15.7%
Private equity	11.1%	12.0%	8.9%	26.3%
Strategic investments	3.8%	6.2%	5.9%	7.8%
	<u>100%</u>			
Assumed inflation - Mean			2.4%	1.3%

<sup>1</sup> As outlined in the FRS Pension Plan's investment policy.

Discount Rate

The discount rate used to measure the net pension liability of the Plan was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the Village's Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following represents the Village's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the Village's proportionate share of the net pension liability would be if it calculated using a discount rate that is one percentage point lower (5.70 percent) or one percentage point higher (7.70 percent) than the current rate:

	1% Decrease <u>5.70%</u>	Current Discount Rate <u>6.70%</u>	1% Increase <u>7.70%</u>
Village's proportionate share of the net pension liability	\$ 2,570,125	\$ 1,486,110	\$ 579,744

Pension Plan Fiduciary Net Position

Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report (see above).

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 8 – RETIREMENT PLANS (CONTINUED)**

**Florida Retirement System Overview (Continued)**

Village Allocation

The Village's proportionate share of the Plan's net pension liability, deferred outflow of resources and deferred inflow of resources as of September 30, 2022, and pension expense/adjustment for the fiscal year ended September 30, 2022, was allocated as follows:

	FRS Pension			
	<u>Net Pension Liability</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Pension Expense/ Adjustment</u>
Governmental Activities	\$ 1,486,110	\$ 595,345	\$ 48,748	\$ 253,061

**The Retiree Health Insurance Subsidy Program (HIS)**

Plan Description

The Retiree Health Insurance Subsidy Program (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of the State-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Florida Department of Management Services.

Benefits Provided

For the fiscal year ended September 30, 2022, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2022, the HIS contribution was 1.66 percent. The Village contributed 100 percent of its statutorily required contributions for the current year and preceding three years. The HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. The Village's contributions to the HIS Plan totaled \$13,592 for the fiscal year ended September 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2022, the Village reported a net pension liability of \$237,919 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The Village's proportionate share of the net pension liability was based on the Village's 2021-2022 fiscal year contributions relative to the 2021-2022 fiscal year contributions of all participating members. At June 30, 2022, the Village's proportionate share was 0.0022%, which is an increase from its proportionate share of 0.0021% measured at June 30, 2021.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 8 – RETIREMENT PLANS (CONTINUED)**

**The Retiree Health Insurance Subsidy Program (HIS) (Continued)**

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)*

For the fiscal year ended September 30, 2022, the Village recognized pension expense of \$18,051 related to the HIS Plan. In addition, the Village reported, in the government-wide financial statements, deferred outflows or resources and deferred inflows of resources related to the HIS Plan from the following sources:

<b>Description</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 7,221	\$ 1,047
Change of assumptions	13,638	36,806
Net difference between projected and actual earnings on FRS pension plan investments	344	-
Changes in proportion and differences between Village's FRS contributions and proportionate share of contributions	37,363	7,709
Village FRS contributions subsequent to measurement date	3,670	-
<b>Total</b>	<b>\$ 62,236</b>	<b>\$ 45,562</b>

The deferred outflows of resources related to pensions, totaling \$3,670, resulting from the Village's contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Fiscal Year Ending September 30</b>	<b>Deferred outflows/(inflows), net</b>
2023	1,887
2024	2,900
2025	6,573
2026	5,330
2027	(2,028)
Thereafter	\$ (1,658)

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 8 – RETIREMENT PLANS (CONTINUED)**

**The Retiree Health Insurance Subsidy Program (HIS) (Continued)**

Actuarial Assumptions

The HIS pension as of July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary Increases	3.25% average, including inflation
Investment Rate of Return	3.54%, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2010 with Projection Scale MP-2018.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

Discount Rate

The discount rate used to measure the total pension liability for the HIS Plan was 3.54 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the Village's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Village's proportionate share of the net pension liability calculated using a discount rate of 3.54 percent, as well as what the Village's proportionate share of the net pension liability would be if it were calculated using a discount rate is one percentage point lower (2.54 percent) or one percentage point higher (4.54 percent) than the current rate:

	1% Decrease <u>2.54%</u>	Current Discount Rate <u>3.54%</u>	1% Increase <u>4.54%</u>
Village's proportionate share of the net pension liability	\$ 272,199	\$ 237,919	\$ 209,553

Pension plan fiduciary net position

Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report (see above).

Village Allocation

The Village's proportionate share of the HIS Plan's net pension liability, deferred outflow of resources and deferred inflow of resources as of September 30, 2022, and pension expense/adjustment for the fiscal year ended September 30, 2022, was as follows:

	HIS Plan			
Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense/ Adjustment	
Governmental Activities	\$ 237,919	\$ 62,236	\$ 45,562	\$ 18,051

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 8 – RETIREMENT PLANS (CONTINUED)**

The proportionate share of the Village's proportionate share of the net pension liability, deferred outflow of resources, deferred inflow of resources, and pension expense for all plans is summarized as follows:

	<u>FRS</u>	<u>HIS</u>	<u>Total</u>
Net pension liability	\$ 1,486,110	\$ 237,919	\$ 1,724,029
Deferred outflows of resources	595,345	62,236	657,581
Deferred inflows of resources	48,748	45,562	94,310
Pension expense/expenditure	253,061	18,051	271,112

**NOTE 9 – OTHER POST EMPLOYMENT BENEFITS**

*Plan Description.* The Village provides health insurance benefits to its retired employees through a single-employer plan administered by the Village. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the Village and eligible dependents, may continue to participate in the Village's fully-insured benefit plan for medical and prescription drug insurance coverage. The Village subsidizes the premium rates paid by retirees by allowing them to participate in the plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. The benefits provided under this defined benefit plan are provided for a retiree's lifetime (or until such time at which the retiree discontinues coverage under the Village sponsored plans, if earlier).

*Funding Policy.* Currently, the Village's Other Post-Employment Benefits are unfunded. That is, the Village Council has not determined if a separate Trust Fund or equivalent arrangement will be established into which the Village would make contributions to advance-fund the obligation. For the 2021-2022 fiscal year, there was no retiree receiving other post employment benefits. Consequently, the Village did not provide any contributions toward the annual OPEB cost. Future retirees will be required to pay 100% of the blended premium to continue coverage under the Village's group health insurance program.

**Total OPEB Liability**

The Village's total OPEB liability of \$- was measured as of September 30, 2022, and was determined by an actuarial valuation as of that date.

	<u>Total OPEB Liability</u>
Service cost	\$ 9,514
Interest on the Total OPEB Liability	963
Differences between expected and actual experience	(12,145)
Changes in assumptions and other inputs	<u>1,711</u>
Net change in Total OPEB Liability	43
Total OPEB Liability, beginning of year	<u>34,449</u>
Total OPEB Liability, end of year	<u>\$ 34,492</u>

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 9 – OTHER POST EMPLOYMENT BENEFITS (CONTINUED)**

**Sensitivity of Total OPEB Liability**

The following presents the plan's total OPEB liability, calculated using a discount rate of 4.40%, as well as what the plan's total OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher:

1% Decrease	Current Discount Rate Assumption	1% Increase
<u>3.40%</u>	<u>4.40%</u>	<u>5.40%</u>
\$ 37,668	\$ 34,492	\$ 31,550

The following presents the plan's total OPEB liability, calculated using the assumed trend rates as well as what the plan's total OPEB liability would be if it were calculated using a trend rate that is one percent lower or one percent higher:

1% Decrease	Current Healthcare Cost Trend Rate Assumption	1% Increase
\$ 30,254	\$ 34,492	\$ 39,382

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

GASB Statement No. 75 requires state and local government employers to recognize the net OPEB liability and the OPEB expense on their financial statements, along with the related deferred outflows and inflows of resources. The net OPEB liability is the difference between the total OPEB liability and the plan's fiduciary net position. In traditional actuarial terms, this is analogous to the accrued liability less the market value of assets. Since the plan is currently unfunded, the net OPEB liability is equal to the total OPEB liability.

The OPEB expense recognized each fiscal year is equal to the change in the total OPEB liability from the beginning of the year to the end of the year, not including the impact of employer contributions, adjusted for deferred recognition of the liability.

**Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan provisions (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As authorized by GASB Statement No. 75, the Alternative Measurement Method allows the employer to use simplifications of certain assumptions in measuring the costs and liabilities.



**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 9 – OTHER POST EMPLOYMENT BENEFITS (CONTINUED)**

**Methods and Assumptions (Continued)**

The total OPEB liability in the September 30, 2022, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry Age Normal
Inflation	2.25%
Discount Rate	4.40%
Salary Increases	4.00%
 Retirement Age	 Age 57. If the employees had already attained age 57 as of the time this calculation was performed, they were assumed to retire one year after the valuation date.
Mortality	Mortality tables used in the July 1, 2021 actuarial valuation of the Florida Retirement System for non-K-12 Instructional Regular Class members. These rates were taken from adjusted PUB-2010 mortality tables published by the Society of Actuaries with generational mortality improvements using Scale MP-2018. Adjustments to referenced tables are based on the results of a statewide experience study covering the period 2013 through 2018.
 Healthcare Cost Trend Rates	 6.00% for FY beginning 2022, 5.75% for FY beginning 2023 and then gradually decreasing to an ultimate trend rate of 4.00%.
Other Information: Notes	Changes in assumptions and other inputs reflected in the schedule of changes in the Total OPEB Liability include: <ul style="list-style-type: none"> <li>- Discount rate changed to 4.40% (from 2.19%).</li> <li>- Premiums were updated based on information provided.</li> <li>- Updated mortality and withdrawal rates to those used for non-K-12 Instructional Regular Class members in the July 1, 2021 Florida Retirement System (FRS) valuation.</li> </ul> <p style="margin-left: 40px;">There were no benefit changes during the year.</p>

**NOTE 10 – RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The Village has joined with other municipalities in the State participating in the Florida League of Cities Municipal Self Insurance Program, (the “Program”) a public entity risk pool currently operating as a common risk management and insurance program. The inter-local agreement with the Florida League of Cities Municipal Self Insurance Program provides that the Program will be self-sustaining through member premiums and will reinsure through commercial companies. During the past three years, the Village has not incurred any significant claims nor have there been any significant reductions in coverage.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**NOTE 11 – COMMITMENTS AND CONTINGENCIES**

**Grants**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the Village. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

**Reimbursement of Grant Funds to the State of Florida**

As a result of the project closeout and final reconciliation of several grant projects related to hurricane related expenditures, the State of Florida Division of Emergency Management (State) determined that certain costs of clean-up activities which were funded by the State are ineligible and required the Village to refund the cost to the State. The total ineligible cost assessed by the State is approximately \$1,640,491, which the Village has not paid. The Village is disputing the amount with the State and has recovered approximately \$537,478 as of June 2023.

**Lawsuits**

The Village is a defendant in various other suits and claims incidental to its operations. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the Village's management that resolution of these matters will not have a material adverse effect on the financial condition of the Village.

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**REQUIRED SUPPLEMENTARY INFORMATION**  
**(Unaudited)**

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**VILLAGE OF EL PORTAL, FLORIDA**  
**BUDGETARY COMPARISON SCHEDULE**  
**GENERAL FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	Budgeted Amounts			Variance with Final Budget Positive/(Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Property taxes	\$ 1,548,740	\$ 1,548,740	\$ 1,594,117	\$ 45,377
Franchise fees	118,252	118,252	149,595	31,343
Utility taxes	140,020	140,020	138,711	(1,309)
Charges for services	596,062	596,062	1,130,010	533,948
Intergovernmental	307,361	307,361	822,523	515,162
Licenses and permits	391,918	391,918	476,895	84,977
Fines and forfeitures	1,000	1,000	36,631	35,631
Interest and other	<u>36,500</u>	<u>36,500</u>	<u>32,660</u>	<u>(3,840)</u>
Total revenues	<u>3,139,853</u>	<u>3,139,853</u>	<u>4,381,142</u>	<u>1,241,289</u>
<b>Expenditures:</b>				
<b>Current:</b>				
General government				
Village council	38,208	38,208	26,962	11,246
Village clerk	122,018	122,018	123,230	(1,212)
Public affairs	5,080	5,080	5,337	(257)
Administration and finance	508,859	508,859	724,752	(215,893)
Public safety	957,688	957,688	2,199,124	(1,241,436)
Building and code enforcement	66,500	66,500	63,622	2,878
Planning and zoning	235,326	235,326	736,660	(501,334)
Public works	<u>1,001,200</u>	<u>1,001,200</u>	<u>630,479</u>	<u>370,721</u>
Debt service:				
Interest	<u>129,475</u>	<u>129,475</u>	-	<u>129,475</u>
Total expenditures	<u>3,064,354</u>	<u>3,064,354</u>	<u>4,510,166</u>	<u>(1,445,812)</u>
Net change in fund balance	<u>\$ 66,249</u>	<u>\$ 66,249</u>	<u>(129,024)</u>	<u>\$ (195,273)</u>
Fund balance - beginning of year			<u>(420,435)</u>	
Fund balance - end of year			<u>\$ (549,459)</u>	

See notes to budgetary comparison schedule.

**VILLAGE OF EL PORTAL, FLORIDA**  
**BUDGETARY COMPARISON SCHEDULE**  
**STREET AND ROAD FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	Budgeted Amounts			Variance with Final Budget Positive/(Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Intergovernmental	\$ 69,529	\$ 69,529	\$ 52,821	\$ (16,708)
Interest and other	-	-	5	5
Total revenues	69,529	69,529	52,826	(16,703)
Expenditures:				
Current:				
Public works	69,529	69,529	114,210	(44,681)
Total expenditures	69,529	69,529	114,210	(44,681)
Net change in fund balance	\$ -	\$ -	(61,384)	\$ (61,384)
Fund balance - beginning of year			809,363	
Fund balance - end of year			\$ 747,979	

See notes to budgetary comparison schedule.

**VILLAGE OF EL PORTAL, FLORIDA**  
**BUDGETARY COMPARISON SCHEDULE**  
**CITIZENS' INDEPENDENT TRANSPORTATION TRUST FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	Budgeted Amounts			Variance with Final Budget Positive/(Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Intergovernmental	\$ 75,200	\$ 75,200	\$ 7,456	\$ (67,744)
Interest and other	<u>1,300</u>	<u>1,300</u>	<u>363</u>	<u>(937)</u>
Total revenues	<u>76,500</u>	<u>76,500</u>	<u>7,819</u>	<u>(68,681)</u>
Expenditures:				
Public works	<u>83,500</u>	<u>83,500</u>	<u>150,426</u>	<u>(66,926)</u>
Total expenditures	<u>83,500</u>	<u>83,500</u>	<u>150,426</u>	<u>(66,926)</u>
Net change in fund balance	\$ -	\$ -	<u>(142,607)</u>	<u>\$ (142,607)</u>
Fund balance - beginning of year			<u>534,297</u>	
Fund balance - end of year			<u>\$ 391,690</u>	

See notes to budgetary comparison schedule.

**VILLAGE OF EL PORTAL, FLORIDA**  
**BUDGETARY COMPARISON SCHEDULE**  
**STORMWATER FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	Budgeted Amounts			Variance with Final Budget Positive/(Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Utility Taxes	\$ 32,000	\$ 32,000	\$ 64,091	\$ 32,091
Grants, Contributions and Donations	657,448	657,448	-	(657,448)
Interest and other	-	-	45	45
Total revenues	689,448	689,448	64,136	(625,312)
Expenditures:				
Current:				
Public works	669,448	669,448	471,535	197,913
Debt Service:				
Principal	-	-	7,045	7,045
Interest	-	-	2,405	2,405
Total expenditures	1,326,896	1,326,896	480,985	(450,085)
Excess of revenues over expenditures	(637,448)	(637,448)	(416,849)	220,599
Other financing sources:				
Transfers out	(20,200)	(20,200)	-	(20,200)
Total other financing sources (uses)	(20,200)	(20,200)	-	(20,200)
Revenues over expenditures and other financing sources (uses)	(657,648)	(657,648)	(416,849)	240,799
Fund balance appropriated	-	(200)	-	(200.00)
Net change in fund balance	\$ (657,648)	\$ (657,448)	(416,849)	\$ 240,599
Fund balance - beginning of year			3,320	
Fund balance - end of year			\$ (413,529)	

See notes to budgetary comparison schedule.

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTE TO BUDGETARY COMPARISON SCHEDULES**  
**SEPTEMBER 30, 2022**

**NOTE 1 – BUDGETS AND BUDGETARY ACCOUNTING**

Annual budgets are adopted for all governmental funds on a basis consistent with generally accepted accounting principles for all governmental funds. Annual appropriations lapse at fiscal year end.

The Village follows Chapter 80-274 of the State of Florida Statutes and its charter in establishing the budgetary data reflected in the financial statements. The budget process is as follows:

- Prior to August 1, the Village Manager submitted to the Village Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to October 1, the budget is legally enacted through passage of an appropriation ordinance.
- The appropriated budget is prepared and adopted by fund, function, and department. Budgets are monitored within each department at the account level by the respective department head and the Village Manager. The Village's department heads may make transfers of appropriations within a department with approval of the Village Manager. Transfers of appropriations between departments require the additional approval of the Council. The legal level of budgetary control (i.e. the level at which expenditures may not exceed appropriations) is the department level for the general fund and the fund level for all other funds.
- The Village Council may make supplemental appropriations during the fiscal year by resolution. There were no supplemental appropriations made during the fiscal year ended September 30, 2022.
- For the fiscal year ended September 30, 2022, expenditures exceeded appropriations in the following:

General Fund - Village clerk	\$ 1,212
General Fund - Public affairs	257
General Fund - Administration and finance	215,893
General Fund - Public safety	1,241,436
General Fund - Planning and zoning	501,334
Street and Road Fund - Public works	44,681
CITT Fund - Public works	66,926

The majority of the variances were caused by unbudgeted costs related to unforeseen circumstances and occurrences during the year. It is expected that these deficits will be eliminated when the Village is reimbursed from FEMA for Hurricane Irma related expenditures.



**VILLAGE OF EL PORTAL, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF THE VILLAGE'S PROPORTIONATE SHARE**  
**OF THE NET PENSION LIABILITY**  
**FLORIDA RETIREMENT SYSTEM PENSION PLAN (FRS)**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Village's proportion of the FRS net pension liability	0.0040%	0.0036%	0.0037%	0.0032%	0.0027%	0.0033%	0.0029%	0.0030%	0.0028%
Village's proportionate share of the FRS net pension liability	\$ 1,486,110	\$ 271,228	\$ 1,610,924	\$ 1,097,990	\$ 819,800	\$ 980,519	\$ 721,281	\$ 382,454	\$ 168,412
Village's covered payroll	839,478	786,892	723,232	618,774	535,082	559,830	491,535	502,470	439,248
Village's proportionate share of the FRS net pension liability as a percentage of its covered payroll	177.03%	34.47%	222.74%	177.45%	153.21%	175.15%	146.74%	76.11%	38.34%
FRS Plan fiduciary net position as a percentage of the total pension liability	82.89%	96.40%	78.85%	82.61%	84.26%	83.69%	84.88%	92.00%	96.09%

**SCHEDULE OF THE VILLAGE'S CONTRIBUTIONS -**  
**FLORIDA RETIREMENT SYSTEM PENSION PLAN (FRS)**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required FRS contribution	\$ 170,434	\$ 136,786	\$ 123,493	\$ 98,859	\$ 77,567	\$ 109,183	\$ 117,288	\$ 72,191	\$ 60,460
FRS contribution in relation to the contractually required contribution	<u>170,434</u>	<u>136,786</u>	<u>123,493</u>	<u>98,859</u>	<u>77,567</u>	<u>109,183</u>	<u>117,288</u>	<u>72,191</u>	<u>60,460</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Village's covered payroll	940,910	782,937	754,577	634,092	568,804	589,021	529,647	504,205	446,454
FRS contribution as a percentage of covered payroll	18.11%	17.47%	16.37%	15.59%	13.64%	18.54%	22.14%	14.32%	13.54%

Note: The amounts presented for each fiscal year were determined as of September 30. The schedules are presented to illustrate the requirements of GASB Statement No. 68. Currently, only data for fiscal years ending September 30, 2014 through 2022 are available.

**VILLAGE OF EL PORTAL, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF THE VILLAGE'S PROPORTIONATE SHARE**  
**OF THE NET PENSION LIABILITY**  
**HEALTH INSURANCE SUBSIDY PENSION PLAN (HIS)**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Village's proportion of the HIS net pension liability	0.0022%	0.0022%	0.0021%	0.0018%	0.0017%	0.0020%	0.0019%	0.0019%	0.0017%
Village's proportionate share of the HIS net pension liability	\$ 237,919	\$ 264,421	\$ 253,780	\$ 182,043	\$ 182,043	\$ 210,020	\$ 218,549	\$ 197,083	\$ 163,285
Village's covered payroll	839,478	786,892	723,232	618,774	535,082	559,830	491,535	504,205	446,454
Village's proportionate share of the HIS net pension liability as a percentage of its covered payroll	28.34%	33.60%	35.09%	29.42%	34.02%	37.51%	44.46%	39.09%	36.57%
HIS Plan fiduciary net position as a percentage of the total pension liability	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

**SCHEDULE OF THE VILLAGE'S CONTRIBUTIONS -**  
**HEALTH INSURANCE SUBSIDY PENSION PLAN (HIS)**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required HIS contribution	\$ 13,592	\$ 12,671	\$ 12,526	\$ 9,906	\$ 9,327	\$ 9,778	\$ 8,792	\$ 7,387	\$ 5,982
HIS contribution in relation to the contractually required contribution	<u>13,592</u>	<u>12,671</u>	<u>12,526</u>	<u>9,906</u>	<u>9,327</u>	<u>9,778</u>	<u>8,792</u>	<u>7,387</u>	<u>5,982</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Village's covered payroll	940,910	782,937	754,577	634,092	568,804	589,021	529,647	504,205	446,454
HIS contribution as a percentage of covered payroll	1.44%	1.62%	1.66%	1.56%	1.64%	1.66%	1.66%	1.47%	1.34%

Note: The amounts presented for each fiscal year were determined as of September 30. The schedules are presented to illustrate the requirements of GASB Statement No. 68. Currently, only data for fiscal years ending September 30, 2014 through 2022 are available.

**VILLAGE OF EL PORTAL, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**OTHER POST-EMPLOYMENT BENEFITS (OPEB)**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Total OPEB liability</b>					
Service cost	\$ 9,514	\$ 8,959	\$ 5,451	\$ 4,656	\$ 4,708
Interest	963	797	1,758	2,031	1,670
Differences between expected and actual experience	(12,145)	-	(40,714)	-	-
Changes of assumptions or other inputs	1,711	584	(874)	3,433	(1,021)
<b>Net change in total OPEB liability</b>	<b>\$ 43</b>	<b>\$ 10,340</b>	<b>\$ (34,379)</b>	<b>\$ 10,120</b>	<b>\$ 5,357</b>
<b>Total OPEB liability-beginning</b>	<b><u>34,449</u></b>	<b><u>24,109</u></b>	<b><u>58,488</u></b>	<b><u>48,368</u></b>	<b><u>43,011</u></b>
<b>Total OPEB liability-ending</b>	<b><u>\$ 34,492</u></b>	<b><u>\$ 34,449</u></b>	<b><u>\$ 24,109</u></b>	<b><u>\$ 58,488</u></b>	<b><u>\$ 48,368</u></b>
<b>Covered-employee payroll</b>	<b>\$ 598,721</b>	<b>\$ 581,283</b>	<b>\$ 569,215</b>	<b>\$ 552,636</b>	<b>\$ 888,347</b>
<b>Total OPEB liability as a percentage of covered-employee payroll</b>	<b>5.76%</b>	<b>5.93%</b>	<b>4.24%</b>	<b>10.58%</b>	<b>5.44%</b>

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, plans should present information for those years for which information is available.

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## **COMBINING FINANCIAL STATEMENTS**

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**VILLAGE OF EL PORTAL, FLORIDA**  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2022**

	<u>Police Forfeiture Fund</u>	<u>Parks and Recreation Fund</u>	<u>Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds</u>
<u>ASSETS</u>				
Cash and cash equivalents	\$ 19,388	\$ -	\$ -	\$ 19,388
Due from other funds	<u>7,697</u>	<u>-</u>	<u>216,416</u>	<u>224,113</u>
Total assets	<u>27,085</u>	<u>-</u>	<u>216,416</u>	<u>243,501</u>
<u>LIABILITIES</u>				
Accounts payable and accrued liabilities	-	3,332	-	3,332
Due to other funds	<u>13,005</u>	<u>19,195</u>	<u>216,416</u>	<u>248,616</u>
Total liabilities	<u>13,005</u>	<u>22,527</u>	<u>216,416</u>	<u>251,948</u>
<u>FUND BALANCES</u>				
Restricted				
Public safety	14,080	-	-	14,080
Unassigned	<u>-</u>	<u>(22,527)</u>	<u>-</u>	<u>(22,527)</u>
Total fund balances	<u>14,080</u>	<u>(22,527)</u>	<u>-</u>	<u>(8,447)</u>
Total liabilities and fund balances	<u>\$ 27,085</u>	<u>\$ -</u>	<u>\$ 216,416</u>	<u>\$ 243,501</u>

**VILLAGE OF EL PORTAL, FLORIDA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

	<u>Police Forfeiture Fund</u>	<u>Parks and Recreation Fund</u>	<u>Capital Projects Fund</u>	<u>Total Nonmajor Governmental Funds</u>
Revenues:				
Interest and other	\$ 25	\$ -	\$ -	\$ 25
Total revenues	<u>25</u>	<u>-</u>	<u>-</u>	<u>25</u>
Expenditures:				
Current:				
Public works	-	1,035	-	1,035
Total expenditures	<u>-</u>	<u>1,035</u>	<u>-</u>	<u>1,035</u>
Excess (deficiency) of revenues over expenditures before other financing sources (uses)	<u>25</u>	<u>(1,035)</u>	<u>-</u>	<u>(1,010)</u>
Net change in fund balances	25	(1,035)	-	(1,010)
Fund balances - beginning of year	14,055	(21,492)	-	(7,437)
Fund balances - end of year	<u>\$ 14,080</u>	<u>\$ (22,527)</u>	<u>\$ -</u>	<u>\$ (8,447)</u>

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**COMPLIANCE SECTION**

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable Mayor, Village Council and Village Manager  
Village of El Portal, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of El Portal, Florida (the "Village"), as of and for the fiscal year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated December 8, 2023.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2019-01 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2019-02, 2020-01, 2021-01, 2021-02, 2021-03, and 2021-04 to be significant deficiencies.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and described in the accompanying schedule of findings and questioned costs as item 2019-04.

**Village's Response to Findings**

The Village's responses to the findings and recommendations identified in our audit are described in the accompanying schedule of findings and questioned costs. The Village's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.



**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Caballero Fierman Llerena & Garcia, LLP*

Caballero Fierman Llerena & Garcia, LLP  
Miami, Florida  
December 8, 2023

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR THE MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

To the Honorable Mayor, Village Council and Village Manager  
Village of El Portal, Florida

**Report on Compliance for The Major Federal Program**

***Opinion on The Major Federal Program***

We have audited the Village of El Portal, Florida's (the "Village") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on the Village's major federal program for the fiscal year ended September 30, 2022. The Village's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Village complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the fiscal year ended September 30, 2022.

***Basis for Opinion of The Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Village's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts of grant agreements applicable to the Village's federal program.

***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Village's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance with it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Village's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Village's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Village's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charges with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Report on Internal Control over Compliance***

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Caballero Fierman Llerena & Garcia, LLP*

Caballero Fierman Llerena & Garcia, LLP  
Miami, Florida  
December 8, 2023

**VILLAGE OF EL PORTAL, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

Federal Agency/Pass-Through Entity/Program Title	Federal Assistance Listing Number	Grant / Contract Number	Expenditures
U.S. Department of Treasury			
<i>Indirect Programs-Passed through Florida Division of Emergency Management</i>			
Coronavirus State & Local Fiscal Recovery Funds	21.027	Y5077	\$ 810,602
Total Coronavirus State & Local Recovery Funds			<u>810,602</u>
<i>Total U.S. Department of Treasury</i>			<u>810,602</u>
<b>Total Expenditures of Federal Awards</b>			<b><u><u>\$ 810,602</u></u></b>

**VILLAGE OF EL PORTAL, FLORIDA**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**NOTE 1 - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal grant activity of the Village of El Portal for the fiscal year ended September 30, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Village of El Portal, it's not intended to and does not present the financial position, changes in net position/fund balance or cash flows of the Village of El Portal.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting for grants which are accounted for in the governmental fund types. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

**NOTE 3 - CONTINGENCY**

The grant revenue amounts received are subject to audit and adjustment. If any expenditures are disallowed by grantor agency as a result of such an audit, any claim for reimbursement to the grantor agencies would become a liability of the Village. In the opinion of management, all grant expenditures are in compliance with the terms of the grant agreements and applicable federal laws and regulations.

**NOTE 4 - INDIRECT COST RECOVERY**

The Village has elected to not use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

**VILLAGE OF EL PORTAL, FLORIDA**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND STATUS**

The following addresses the status of financial statement findings reported in the fiscal year ended September 30, 2021 schedule of findings and responses:

Matters that are modified and repeated in the accompanying schedule of findings and responses:

- 2019-01 Internal Control Over Financial Reporting
- 2019-02 Journal Entries
- 2019-04 Annual Financial Audits
- 2020-01 Bank Reconciliations
- 2021-01 Deficit Fund Balance
- 2021-03 Cash Disbursements
- 2021-04 Cash Receipts

**VILLAGE OF EL PORTAL, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**SECTION I – SUMMARY OF AUDITORS’ RESULTS**

**Financial Statements**

Type of auditors’ report issued:

*Unmodified Opinion*

Internal control over financial reporting:

Material weakness(es) identified?

X  yes           No

Significant deficiencies identified not considered to be  
 Material weakness?

X  yes           None reported

Non-compliance material to financial statements noted?

X  yes           No

**Federal Awards Programs**

Internal control over major federal award programs:

Material weakness(es) identified?

    yes       X  No

Significant deficiencies identified not considered to be  
 Material weakness?

    yes       X  None reported

Type of auditors’ report issued on compliance for major federal  
 awards:

*Unmodified Opinion*

Any audit findings disclosed that are required to be reported in  
 accordance

with 2 CFR 200.516(a)?

    yes       X  No

Identification of major programs:

Federal Assistance

Listing Number

21.027

Name of Federal Awards Program or Cluster

Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between Type A  
 and Type B programs:

Federal \$750,000

Auditee qualified as low risk auditee for audit of federal  
 awards programs?

    yes       X  No

**VILLAGE OF EL PORTAL, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**SECTION II – FINANCIAL STATEMENT FINDINGS**

**CURRENT YEAR FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS**

**MATERIAL WEAKNESS**

**2019-01 Internal Control Over Financial Reporting**

**Criteria**

Prudent timely completion and review of account reconciliations and closure of accounting periods provides the ability to apply proper fiscal management/oversight. Municipalities should have adequate staffing to provide for a formal review of general ledger activity and account balances periodically to identify potential concerns and imbalances throughout fund activity. Additionally, a position to provide approval of entries including periodic reporting to Finance Director or management.

**Condition**

Timely preparation and accurate account reconciliations are key to maintaining adequate control over financial reporting. During the performance of our fieldwork procedures, we noted several misstatements throughout the audit in the areas of revenues and accounts receivable suggesting the financial information provided was not complete and not fully adjusted.

**Cause**

Insufficient controls in place to ensure appropriate review of financial reporting and timely closure of accounting periods. Insufficient records kept for reviews and approvals by management for transactions.

**Effect**

We identified several misstatements during the course of our audit and provided them to management, who made the corrections to the appropriate accounts and reconciliations. Without proper review, the effects may lead to misappropriation of assets, delays in financial reporting, and material misstatements.

**Recommendation**

We recommend the Village evaluate internal controls in place in the finance department to provide for timely accounting period closure and proper review of account activity.

**View of responsible officials and planned corrective actions**

The Village had gone through a major transition in its finance department during the 2019 – 2021 period. It recognized its deficiencies and hired a new CFO in the winter of 2021. A review of the procedures and findings from the delayed audits have prevented completion of these policies. New policies and procedures will be implemented based on the current findings.

**SIGNIFICANT DEFICIENCIES**

**2019-02 Journal Entries**

**Criteria**

Journal entry transactions should be prepared by one individual and reviewed by another individual in management to ensure accuracy and to provide a system of internal control for recording this type of transactions.



**VILLAGE OF EL PORTAL, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**CURRENT YEAR FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS (CONTINUED)**

**SIGNIFICANT DEFICIENCIES (CONTINUED)**

**2019-02 Journal Entries (Continued)**

**Condition**

During our performance of audit planning procedures for the fiscal year ended September 30, 2022, journal entry testing procedures were performed and disclosed that the Village does not have a formal review process in place to ensure journal entries have a preparer and a separate approver.

**Cause**

Improper internal controls in place to ensure journal entries are properly reviewed and approved.

**Effect**

Without proper review of journal entry transactions, the Village would be exposed to material misstatements due to improper recordings in addition to possible fraud or misuse of funds.

**Recommendation**

We recommend that the Village implement internal controls associated with the review of journal entry transactions to ensure proper preparation and approval.

**View of responsible officials and planned corrective actions**

The Village had gone through a major transition in its finance department during the 2019 – 2021 period. It recognized its deficiencies and hired a new CFO in the winter of 2021. A review of the procedures and findings from the delayed audits have prevented completion of these policies. New policies and procedures will be implemented based on the current findings.

**2020-01 Bank Reconciliations**

**Criteria**

During the performance of our audit planning procedures for the fiscal year ended September 30, 2022, we noted bank reconciliations are not being reviewed by an appropriate member of management after preparation.

**Condition**

Timely preparation and accurate account reconciliations is key to maintaining adequate control over financial reporting. During the performance of our fieldwork procedures, we noted several misstatements throughout the audit in the areas of revenues, accounts receivable, and debt suggesting the financial information provided was not complete and not fully adjusted.

**Cause**

Insufficient controls in place to ensure appropriate review of financial reporting and timely closure of accounting periods. Insufficient records kept for reviews and approvals by management for transactions.

**Effect**

We identified several misstatements during the course of our audit and provided them to management, who made the corrections to the appropriate accounts and reconciliations. Without proper review, the effects may lead to misappropriation of assets, delays in financial reporting, and material misstatements.

**VILLAGE OF EL PORTAL, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**CURRENT YEAR FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS (CONTINUED)**

**SIGNIFICANT DEFICIENCIES (CONTINUED)**

**2020-01 Bank Reconciliations (Continued)**

**Recommendation**

We recommend the Village evaluate internal controls in place in the finance department to provide for timely accounting period closure and proper review of account activity.

**View of responsible officials and planned corrective actions**

The Village had gone through a major transition in its finance department during the 2019 – 2021 period. It recognized its deficiencies and hired a new CFO in the winter of 2021. Bank Reconciliations are being done more timely.

**2021-01 Deficit Fund Balance**

**Criteria**

Pursuant to Section 218.39(5), Florida Statutes, the auditor must notify each member of the governing body for which: (1) deteriorating financial conditions exist that may cause a condition described in Section 218.503(1), Florida Statutes, and (2) a fund balance deficit in total or for that portion of a fund balance not classified as restricted, committed, or non-spendable, or a total or unrestricted net position deficit, as reported on the fund financial statements of entities required to report under governmental financial reporting standards.

Additionally, interfund balances expected to be paid back to the initiating fund should be reduced within a reasonable time period with interfund transfers.

**Condition**

All of the City's governmental funds have reported a loss in the current year. The General Fund has reported a fund balance deficit over the past four years and the Stormwater Fund and Parks and Recreation Fund have reported a fund balance deficit in the past two years, which is indicative of a deteriorating financial condition. Additionally, the Village has significant amounts recorded in interfund receivables and payables, which have increased year over year for the past four years.

**Cause**

Costs incurred in anticipation of future revenues have impacted the fund balance of the General Fund and Stormwater Fund. The revenues are related to grants and have not been received as of yet.

**Effect**

If the Village does not implement cost reductions or revenue enhancements to replenish fund equities and cash reserves, there is a risk that the deteriorating financial conditions could continue and may cause a condition as described in State law Section 218.503(1), Florida Statutes to occur.

**Recommendation**

We recommend Village management implement cost reductions or revenue enhancements which would replenish fund balance. The Village should evaluate the interfund balances and actively develop a plan to reduce the balances.

**VILLAGE OF EL PORTAL, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**CURRENT YEAR FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS (CONTINUED)**

**SIGNIFICANT DEFICIENCIES (CONTINUED)**

**2021-01 Deficit Fund Balance (Continued)**

**View of responsible officials and planned corrective actions.**

The large deficit is mainly due to expenses incurred for the cleaning and repair of the Village caused by Hurricane Irma in 2017. The Village was able to recoup a portion of their reimbursement to offset their expenses from FEMA but still has a significant amount pending. The Village is exploring all departments to see where we may be able to reduce expenses. In addition, the Village has been able to reduce its deficit by approximately over \$550,000 over the last two fiscal years.

**2021-03 Cash Disbursements**

**Criteria**

A municipality should have a proper authorization process in place to approve the use of credit card purchases with authorized individuals.

**Condition**

During the performance of audit planning procedures on the Village's credit card expenditures, we identified the Village does not a proper review process in place to approve credit card expenditures.

**Cause**

Improper internal controls in place to ensure credit card expenditure authorization forms are properly utilized and reviewed by the appropriate management personnel.

**Effect**

Without the appropriate internal controls and oversight in place for credit card purchases, staff could potentially use credit cards for inappropriate purchases. Additionally, the Village could be exposed to material misstatement for credit card expenditures.

**Recommendation**

We recommend Village management implement appropriate procedures to ensure that credit card purchases are properly authorized and documented.

**View of responsible officials and planned corrective actions**

The Village has begun implementation of a policy that will ensure review of credit card purchases in a more timely manner. This will ensure proper classification to the proper expense account.

**VILLAGE OF EL PORTAL, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**CURRENT YEAR FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS (CONTINUED)**

**SIGNIFICANT DEFICIENCIES (CONTINUED)**

**2021-04 Cash Receipts**

**Criteria**

A municipality should have a proper segregation of duties for cash receipts where the individuals receiving money do not have access to the accounting information. Additionally, a separate individual should be assigned to deposit funds at the corresponding financial institution.

**Condition**

During the performance of audit planning procedures on the Village's cash receipts procedures, we disclosed there is no evidence of review of cash receipts or segregation of duties when entering transactions into the financial reporting system of the Village or making deposits at the bank.

**Cause**

Improper internal controls in place to ensure segregation of duties in relation to entering cash receipts for financial reporting purposes and handling of cash and increase turnover of management.

**Effect**

Without the appropriate internal controls and oversight in place, the Village would have an increased risk of theft, material misstatement, and fraud.

**Recommendation**

We recommend Village management implement appropriate procedures to ensure adequate segregation of duties in relation to handling cash and financial reporting.

**View of responsible officials and planned corrective actions**

The Village had gone through a major transition in its finance department during the 2019 – 2021 period. It recognized its deficiencies and hired a new CFO in the winter of 2021. A review of the procedures and findings from the delayed audits have prevented completion of these policies. New policies and procedures will be implemented based on the current findings.

**NONCOMPLIANCE**

**2019-04 Annual Financial Audits**

**Criteria**

Florida Statutes section 218.39 states that local government entity shall have an annual financial audit of its accounts and records completed within 9 months after the end of its fiscal year by an independent certified public accountant retained by it and paid from its public funds.

**Condition**

The Village did not complete its annual financial audit for the fiscal year ended September 30, 2022 within 9 months after year end.

**VILLAGE OF EL PORTAL, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**CURRENT YEAR FINANCIAL STATEMENT FINDINGS AND RECOMMENDATIONS (CONTINUED)**

**NONCOMPLIANCE (CONTINUED)**

**2019-04 Annual Financial Audits (Continued)**

**Cause**

The Village had an improper set of internal controls in place to guarantee proper and timely closing for financial reporting.

**Effect**

The Village is not in compliance with Florida Statute section 218.39.

**Recommendation**

We recommend that the Village implements the proper set of internal control to be able to ensure correct and timely completion of financial reporting activities and the timely issuance of audited financial reports.

**View of responsible officials and planned corrective actions**

The Village continues to implement policies and procedures to ensure timely and accurate information with completion of this audit, the Village will be in compliance with Florida Statute Section 218.39.

**VILLAGE OF EL PORTAL, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022**

**SECTION III – FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS**

None.



## MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Honorable Mayor and Members of the Village Council  
Village of El Portal, Florida

### Report on the Financial Statements

We have audited the financial statements of the Village of El Portal, Florida (the "Village"), as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated December 8, 2023.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for The Major Federal Program and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated December 8, 2023, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report except as described in the Summary Schedule of Prior Audit Findings.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

### Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the Village has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the Village did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Village. It is management's responsibility to monitor the Village's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same. This assessment was performed as of the fiscal year end.

### **Financial Condition and Management (Continued)**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. We did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, Village Council and applicable management, and is not intended to be and should not be and should not be used by anyone other than these specified parties.

*Caballero Fierman Llerena & Garcia, LLP*

Caballero Fierman Llerena & Garcia, LLP  
Miami, Florida  
December 8, 2023





**INDEPENDENT ACCOUNTANTS' REPORT PURSUANT TO  
SECTION 218.415 FLORIDA STATUTES**

Honorable Mayor, Village Council and Village Manager  
Village of El Portal, Florida

We have examined the Village of El Portal, Florida, (the "Village") compliance with the requirements of Section 218.415 Florida Statutes during the period of October 1, 2021 to September 30, 2022. Management is responsible for the Village's compliance with those specified requirements. Our responsibility is to express an opinion on the Village's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Village complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Village complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Village's compliance with specified requirements. In our opinion, the Village complied, in all material respects, with the requirements of Section 218.415 Florida Statutes during the period of October 1, 2021 to September 30, 2022.

This report is intended solely for the information and use of management, the Mayor, the Village Council, others within the Village and the Auditor General of the State of Florida and is not intended to be and should not be used by anyone other than these specified parties.

*Caballero Fierman Llerena & Garcia, LLP*

Caballero Fierman Llerena & Garcia, LLP  
Miami, Florida  
December 8, 2023