### TOWN OF LADY LAKE, FLORIDA

Annual Comprehensive Financial Report for the Fiscal Year Ended September 30, 2022



### LADY LAKE COMMUNITY BUILDING REMODEL COMPLETED SUMMER 2021









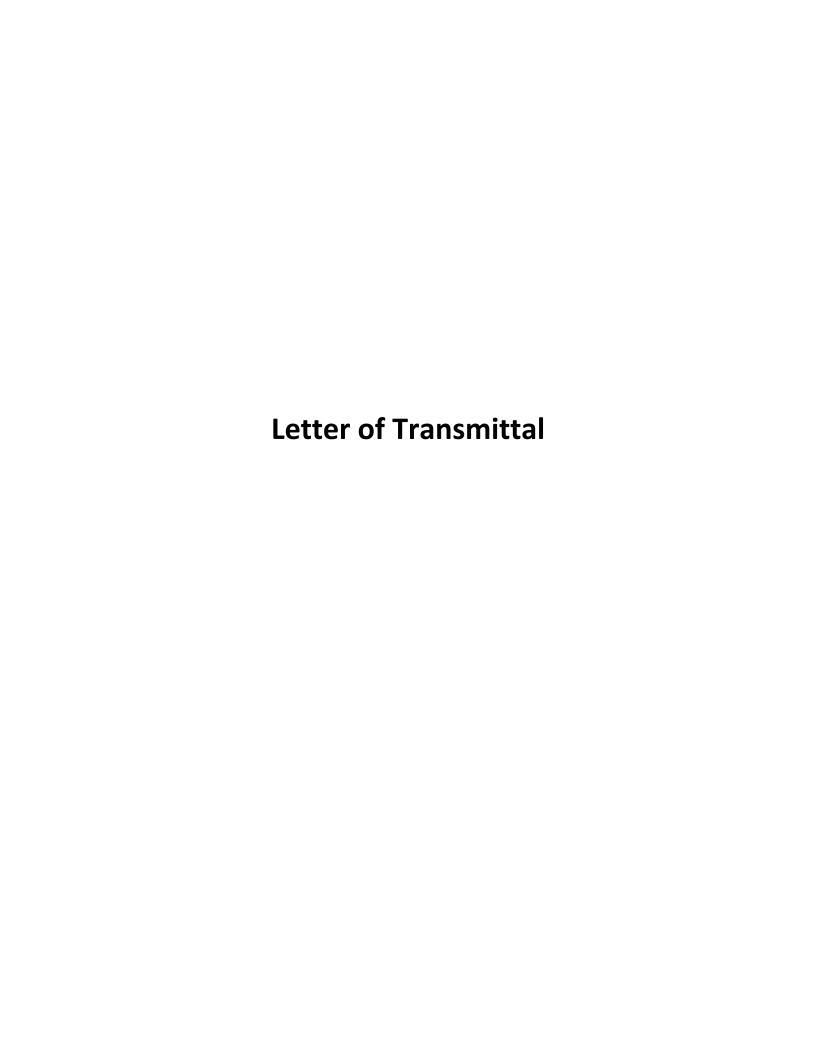
# TOWN OF LADY LAKE, FLORIDA ANNUAL COMPREHENSIVE FINANCIAL REPORT FISCAL YEAR ENDED SEPTEMBER 30, 2022

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#### Municipal Complex, 409 Fennell Blvd. Lady Lake, FL 32159

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Fax 352-751-0229

www.ladvlake.org



March 15, 2023

Honorable Mayor, Commissioners, and to the Citizens of the Town of Lady Lake, Florida

The Annual Comprehensive Financial Report of the Town of Lady Lake, Florida, (hereinafter referred to as "the Town"), for the fiscal year ended September 30, 2022, pursuant to Article III, Section 3.01 (f) of the Town Charter; *Florida Statutes* Chapters 11.45 and 218.32, and Chapter 10.550 Rules of the Auditor General of the State of Florida is hereby presented to its citizens. The financial statements were prepared in accordance with U.S. Generally Accepted Accounting Principles and audited in accordance with auditing standards generally accepted in the United States by an independent and licensed firm of Certified Public Accountants. We published the Annual Comprehensive Financial Report to provide the Town Commission, Town staff, our citizens, our lenders and other interested parties with detailed information concerning the financial condition and activities of the Town.

Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the Town. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the Town. All disclosures necessary to enable the reader to gain an understanding of the Town's financial activities have been included.

Town management and administration is responsible for establishing and maintaining internal controls designed to ensure that the assets of the Town are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements. The internal controls are designed to provide reasonable assurance, not absolute assurance, that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of controls should not exceed the derived benefits; (2) the valuation of costs and benefits requires estimates and judgments from management.

We believe the Town's internal accounting controls adequately safeguard assets and provide reasonable assurance that this financial report is complete and reliable in all material respects.

Carr, Riggs & Ingram, LLC, a firm of licensed certified public accountants, have audited the Town's financial statements in accordance with generally accepted auditing standards. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Town for the fiscal year ended September 30, 2022, are free of material misstatement. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the Town's financial statements for the fiscal year ended

Honorable Mayor, Commissioners, and Citizens of the Town of Lady Lake, Florida

March 15, 2023

September 30, 2022, are fairly presented in conformity with Generally Accepted Accounting Principles. The independent auditor's report is presented as the first component of the financial section of this report.

Federal and State Awards. As a recipient of Federal and State financial assistance, the Town also is responsible for ensuring that adequate internal controls are in place to ensure compliance with applicable laws and regulations related to these programs. Their internal controls are subject to periodic evaluation by management.

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis. The letter of transmittal is designed to complement Management's Discussion and Analysis and should be read in conjunction with it. The Town of Lady Lake's Management's Discussion and Analysis can be found immediately following the report of the independent auditor.

This report and other fiscal operating budgets may be accessed via the Town's website at www.ladylake.org.

#### THE REPORTING ENTITY AND ITS ORGANIZATION

The Town of Lady Lake is in north Lake County, Florida, approximately fifty miles northwest of Orlando on U.S. Highway 27/441. It currently occupies 9.316 square miles and serves a population of 16,174. The Town was incorporated in 1925 and has operated under a Commission/Manager form of government since 1987. The Town Commission consists of five elected officials who are elected from their respective wards on a non-partisan basis and are responsible for enacting ordinances and resolutions that govern the Town. The five commissioners are elected to staggered two-year terms. The commissioners from the even-numbered wards are elected in the even-numbered years and the commissioners from the odd-numbered wards are elected in the odd-numbered years. Each year the Commission elects one of its members to serve as Mayor. The mayor presides over commission meetings and public ceremonies. The Commission appoints the Town Manager and the Town Attorney. As chief executive officer, the Town Manager is charged with the enforcement of all ordinances and resolutions passed by the Commission and appointment of heads of the various departments.

The Town of Lady Lake is a political subdivision of the State of Florida. As such, it is governed by and derives its operating authority from the constitution and laws of the State of Florida. The Town of Lady Lake is empowered to levy a property tax on both real and personal property (millage rate) located within its boundaries. The Fiscal Year 2022 property tax millage rate of \$3.3962 per \$1,000 of taxable value was again the second lowest municipal levy of the fourteen municipalities located within Lake County. It also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the Town Commission.

Honorable Mayor, Commissioners, and Citizens of the Town of Lady Lake, Florida

March 15, 2023

The Town can, and in future cases predict we will, provide a wide range of governmental services. These services include a library, police protection, the construction and maintenance of highways, streets, and infrastructure; recreational activities and cultural events; building inspections; code enforcement; growth management and administrative services. In addition to general government services, the Town also provides utility services including water, sewer, reuse and contracted garbage services. The Town Commission has financial accountability and oversight of the Police Officers' and General Employees' Retirement Systems; therefore, these activities are included in this entity's report. There are no component units nor legally separate entities that could be included as component units of the Town within the financial statements,

The annual budget serves as the foundation for the Town's financial planning and control. Department heads are required to submit requests for appropriations to the Town Manager, who uses these requests as the basis for developing a proposed budget. The appropriated budget is prepared by fund, function, department and line item. The Town Commission is required to hold two public hearings on the millage rate and proposed budget in September with adoption no earlier than September 2<sup>nd</sup> and no later than September 30<sup>th</sup>, the close of the Town's fiscal year.

The Town's adopted budget establishes budgetary controls at department level. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Town Commission. Authority to adjust at the various department budgets levels is held by the Town Commission. The legally adopted annual operating budgets consist of; (1) the General Fund; (2) Sales Tax Revenue Fund; and (3) the Utility Fund. Adopted budgets for all governmental fund types are adopted on a basis consistent with Generally Accepted Accounting Principles. The Utility Fund budget is adopted on a basis other than Generally Accepted Accounting Principles. Budgets are not adopted for the pension trust funds. The Town maintains an encumbrance accounting system as one technique of accomplishing budgetary control. These encumbrances lapse at year-end.

#### FACTORS AFFECTING ECONOMIC CONDITION

The information presented in the financial statements is best understood when it is considered from the broader perspective of the specific environment within which the Town operates.

**Local economy.** Until 1980, the Town was primarily dependent on the local agricultural economy. Since 1980, however, the Town has expanded rapidly due to the development of "The Villages" retirement community. This is reflected in the Town's population, which has increased from a population of 1,193 in 1980 to an estimated 16,174.

Lake, Sumter and Marion Counties are still attracting retirees from all over the world resulting in an increase in commercial and residential growth. Estimated Just Value, which is a low market price estimate, is still at an all-time high and the real estate and construction industries, which were hard hit many years ago by the economic downturn are finally past where they were in 2008.

Honorable Mayor, Commissioners, and Citizens of the Town of Lady Lake, Florida

March 15, 2023

Significant commercial construction that was permitted and completed or still under construction include continued expansion of Water Oak aka Sun Communities, Green Key Village, Tamburro Properties LLC, Cierra Oaks Subdivision, Hidden Oaks Subdivision, Florida Community Bank, Big Dan's Carwash along with many others too numerous to list.

Lake County's September 2022 unemployment rate was 2.7%. This is lower than last year (4.3) and is close to the state average (2.5%) and lower than the United States 3.7% for the same period. Florida's unemployment rate has been decreased from 3.9% last year.

Taxable values for real and personal property have increased by 43.5% from fiscal year 2008 to 2022 (\$941,854,563 to \$1,351,315,024) when the Town of Lady Lake's property value was at its last peak. The Florida electorate approved amendment one on January 29, 2008, and its impact contributed to the limited growth in taxable values. Taxable values for Fiscal Year 2022 rose 4% from FY2021. The Town Commission elected to keep the millage at 3.3962 per \$1,000 of taxable value for FY2022.

Long-term financial planning. The General Fund's unassigned fund balance on September 30, 2022, is \$10,024,677. This balance represents 86.5% of the FY2022 General Fund final budget of \$11,587,364 when the pass thru costs of the contracted fire services of \$1,030,500 are removed.

Relevant financial policies. The one-cent sales surtax revenue (Sales Tax Revenue Fund) is authorized through December 31, 2032. This revenue can only be used for projects eligible for funding as specified in the infrastructure surtax referendum. The Town received \$1,925,551 of sales tax revenue in Fiscal Year 2022. This was used to pay for five miles of the Paving Management Plan, Police Vehicles, part of the Walking Trail on Old Dixie Hwy, re-roofing town hall, and IT enhancements.

Honorable Mayor, Commissioners, and Citizens of the Town of Lady Lake, Florida

March 15, 2023

#### AWARDS AND ACKNOWLEDGEMENTS

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Lady Lake for its annual comprehensive financial report for the fiscal year ended September 30, 2021. This was the twenty-seventh consecutive year that the Town of Lady Lake has achieved this prestigious award.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

Special appreciation is expressed to the Town's Auditor, Carr, Riggs & Ingram, who contributes valuable reporting suggestions in addition to adding credibility to the contents therein.

In closing, we again extend our sincere appreciation to the members of the Town of Lady Lake Commission for their leadership, concern and continued support in planning and conducting the fiscal operations of the Town in a responsible and progressive manner.

William Lawrence

Town Manager

Pamela Winegardner Finance Director

Jamela Winegardi



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

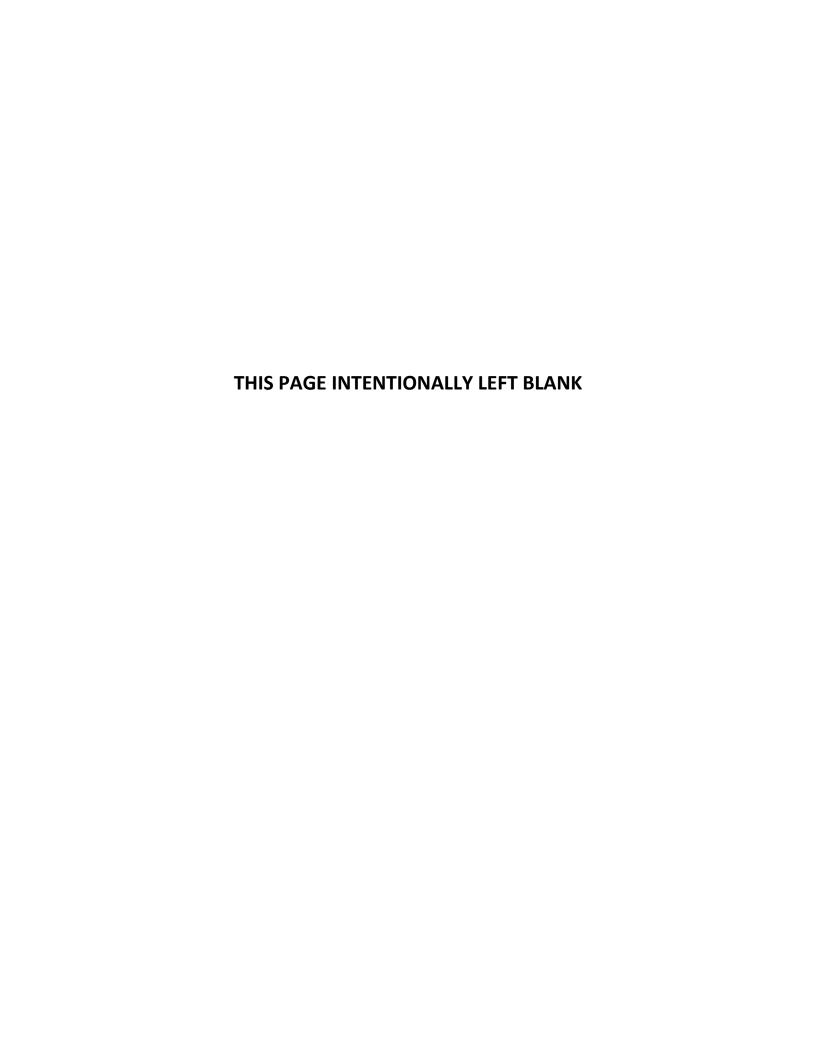
### Town of Lady Lake Florida

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

September 30, 2021

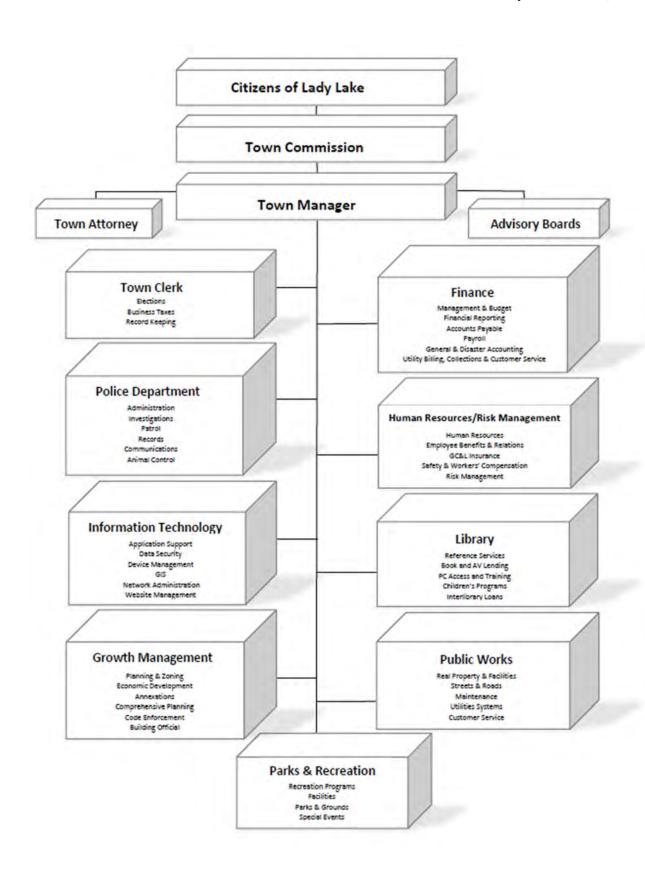
Christopher P. Morrill

Executive Director/CEO

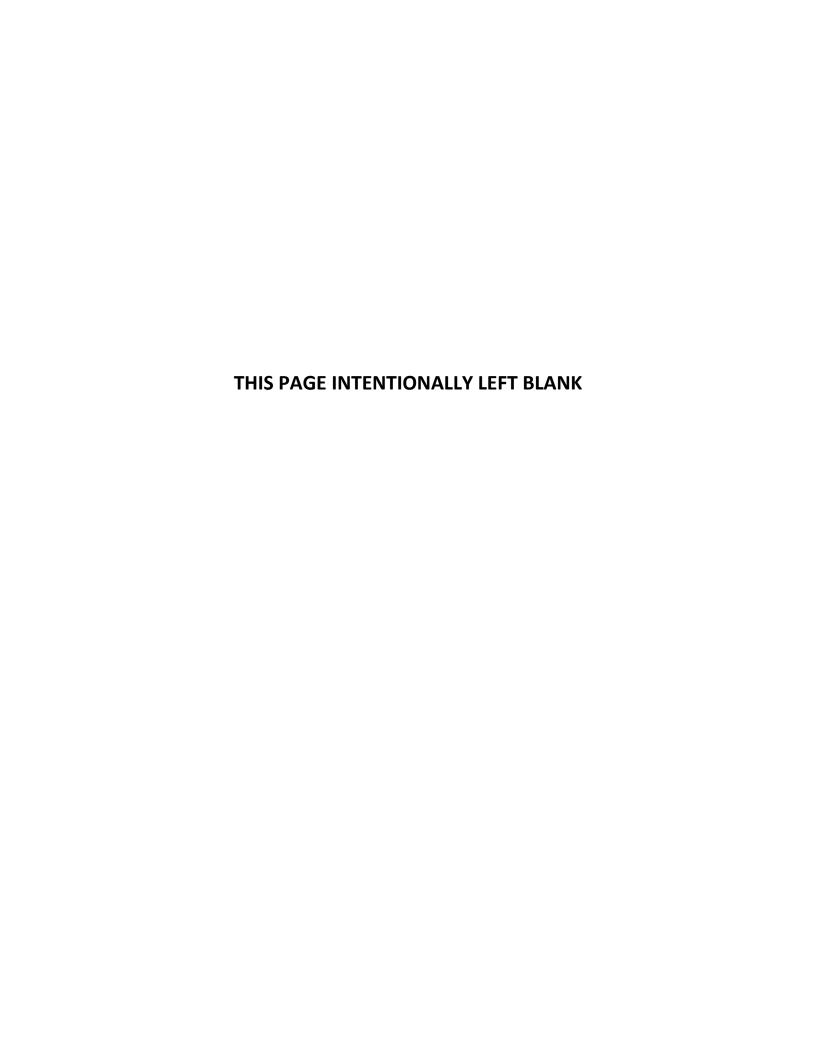


#### Town of Lady Lake, Florida Town Commission and Officials As of September 30, 2022

Mayor-Commissioner - Ward 5	James Rietz
Commissioner - Ward 1	Ruth Kussard
Commissioner - Ward 2	Anthony Holden
Commissioner - Ward 3	Ed Freeman
Commissioner - Ward 4	Paul F. Hannan
Town Manager	William Lawrence
Town Clerk	Nancy Wilson
Finance Director	Pamela Winegardner
Director of Human Resources	Tamika DeLee
Director of Growth Management	Thad Carroll
Director of Library and Information Services	Aly Herman
Information Technology Director	John Pearl
Parks and Recreation Director	Michael Burske
Police Chief	Robert Tempesta
Public Works Director	C. T. Eagle
Town Attorney	Derek A. Schroth
Town Auditor	Carr, Riggs & Ingram CPA and Advisors LLC



# INDEPENDENT AUDITORS' REPORT





Carr, Riggs & Ingram, LLC 1031 West Morse Boulevard Suite 200 Winter Park, FL 32789

407.644.7455 407.628.5277 (fax) CRIcpa.com

#### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the Town Commission Town of Lady Lake, Florida

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Lady Lake, Florida (hereafter the Town) as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town, as of ended September 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion
  is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The enterprise fund budgetary comparison schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the enterprise fund budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

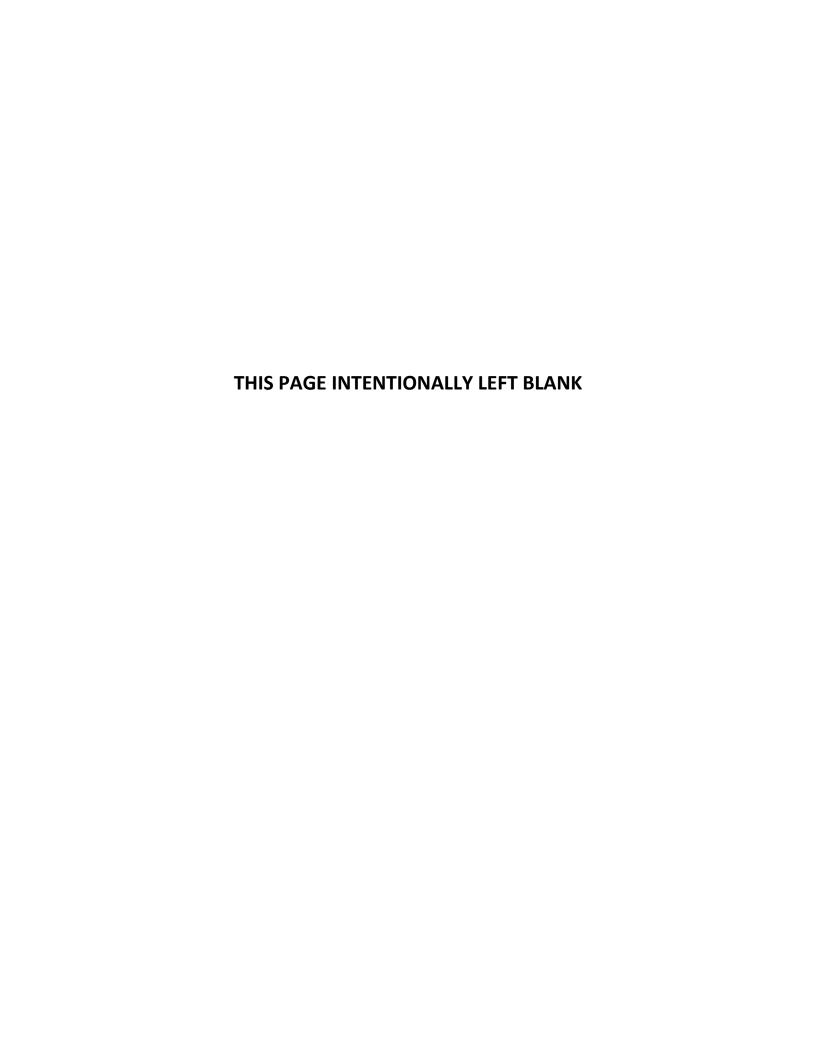
Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

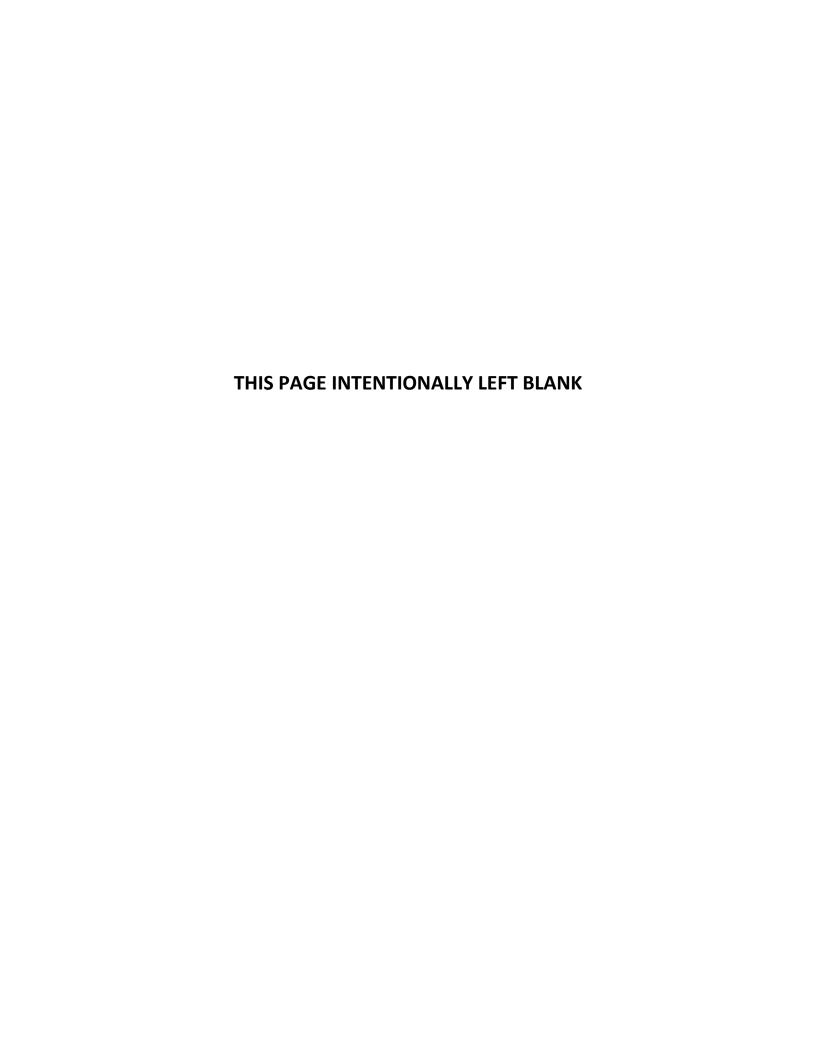
CARR, RIGGS & INGRAM, LLC

Carr, Riggs & Chypan, L.L.C.

Orlando, Florida March 15, 2023



# MANAGEMENT'S DISCUSSION & ANALYSIS (MD&A)



As management of the Town of Lady Lake, Florida, we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town of Lady Lake for the fiscal year ended September 30, 2022. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-5 of this report.

As with other sections of this financial report, the information contained within this MD&A should be considered only a part of a greater whole. The reader of this statement should take time to read and evaluate all sections of this report, including the notes to the financial statements and the other required supplementary information that is provided in addition to this MD&A.

#### FINANCIAL HIGHLIGHTS

- The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$61,471,649 (net position). Of this amount, \$17,336,106 (unrestricted net position) may be used to meet the Town's ongoing obligations to citizens and creditors in accordance with the Town's fund designation and fiscal policies each year.
- The Town's total net position increased from fiscal year 2021 to fiscal year 2022 by \$1,877,515. Total Net Position from business-type activities rose by \$259,312 from last year's largely as a result of an increase in the sale of utilities (water, sewer and reclaim) but not as large an increase as the year before due to a larger investment in Capital Assets. This was due to a major expansion of Town wells and the wastewater treatment plant.
- As of the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$18,901,626, an increase of \$1,275,143 in comparison with the prior year. This increase is largely due to the use of surtax funds which includes reserves for expenses such as \$394,935 for the paving management plan, IT Enhancements \$578,279, Police vehicles \$305,651, re-roofing town hall \$203,000 and Snooky Park \$439,783.
- Of the Town's governmental combined ending fund balances, unassigned funds are \$10,024,677 or 53% are within the Town's fund designation and fiscal policies. The unassigned fund balance for the General Fund in comparison with the prior year's shows an increase of \$1,863,089. The total governmental unassigned combined ending fund balance represents 72% of total General Fund expenditures (\$13,957,484.)
- The Town's total debt was paid off in October of 2016.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis are intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statement. This report also contains other supplementary information in addition to the basic financial statements themselves. Government

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner like a private-sector business.

The statement of net position presents information on all of the Town's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, growth management, public works (which includes street maintenance), and culture and recreation. The business-type activities of the Town include a utility fund to account for water, sewer and garbage services.

The government-wide financial statements do not include any component units.

The government-wide financial statements can be found on pages 23 through 25 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Sales Tax Revenue Fund, which are major funds.

The Town adopts an annual appropriated budget for all governmental funds. Budgetary comparison schedules have been provided for these funds to demonstrate budgetary compliance.

The governmental fund financial statements can be found on pages 26 through 29 of this report.

**Proprietary funds.** The Town maintains only one type of proprietary fund. It is an enterprise fund used to report the same functions presented as business-type activities in government-wide financial statements. The Town's enterprise fund accounts for its water, sewer, and garbage utility operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found on pages 30 through 34 of this report.

**Fiduciary funds.** Fiduciary funds account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The fiduciary funds include pension trust funds for police. Deferred Outflows and Deferred Inflows are pension related and refer to the differences between expected and actual experiences, changes of assumptions, and the net difference between projected and actual earnings on Pension Plan Investments as discussed in Note 3 on page 65.

The basic fiduciary fund financial statements can be found on pages 35 through 36 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 37 through 74 of this report.

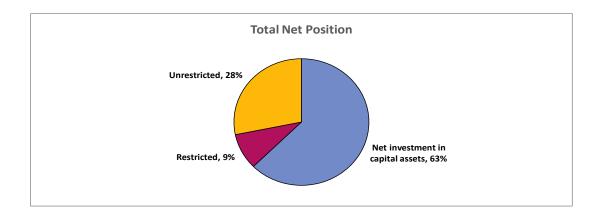
**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town's progress in funding its obligation to provide pension benefits to its police officers. Required supplementary information can be found on page 68 through 74 of this report.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Statement of net position. As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets exceeded liabilities by \$61,471,649 as of September 30, 2022. The following table reflects the condensed statement of net position for the current fiscal year as compared to the prior fiscal year.

#### TOWN OF LADY LAKE'S NET POSITION

	Governm	Business-type activities					Total				
	2022		2021		2022		2021	_	2022		2021
Current and other assets	\$ 28,756,1	39 \$	25,111,762	\$	5,581,151	\$	6,576,764	5	30,506,468	\$	31,688,526
Capital assets	14,876,4	19	14,142,215		23,874,238		21,806,523	_	38,750,657		35,948,738
Total Assets	43,632,5	58	39,253,977		29,455,389		28,383,287		69,257,125		67,637,264
Deferred Outflows Pension Related	1,637,3	41	269,487		-				1,637,341		269,487
Current and other liabilities	10,577,0	40	5,262,439	\$	1,750,329		945,246		12,327,369		6,207,685
Long-term liabilities											
outstanding	646,1	67	705,989		115,201		107,494		761,368		813,483
Total Liabilities	11,223,2	07	5,968,428		1,865,530		1,052,740	_	13,088,737		7,021,168
Deferred Inflows Pension Related	164,	902	1,294,449		-				164,902		1,294,449
Net Position:											
Net investment in capital assets	14,776,7	34	14,142,215		23,716,051		21,663,297		38,492,785		35,805,512
Restricted	5,480,0	85	2,327,963		162,673		2,660,474		5,642,758		4,988,437
Unrestricted	13,624,9	71	15,793,409		3,711,135		3,006,776		17,336,106		18,800,185
<b>Total Net Position</b>	\$ 33,881,7	90 \$	32,263,587	\$	27,589,859	\$	27,330,547		61,471,649	\$	59,594,134



The largest portion of the Town's net position reflects its investment, (38,492,785 or 63%) in capital assets (e.g., land, buildings, utility systems, improvements other than buildings, equipment, and infrastructure) less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position \$3,952,949 represents resources that are subject to external restrictions on how they may be used. The unrestricted net position, \$17,336,106, may be used to meet the town's ongoing obligations to citizens and creditors.

As of September 30, 2022, the Town can report positive balances in all three categories of net position, both for the government, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

There was an increase of \$3,152,122 in the restricted net position reported in connection with the Town's governmental activities. The major portion was due to an increase of \$3,102,750 in capital improvements.

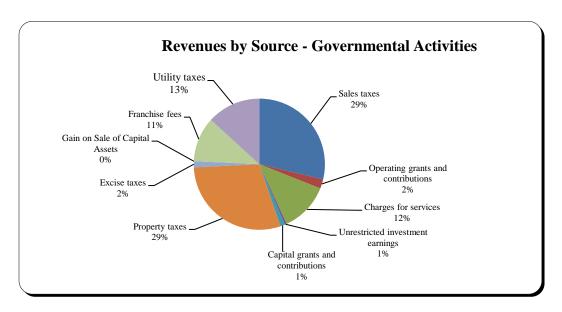
The business-type activities had an increase of \$259,312 or .9% in total net position compared to the prior year. It's net investment in capital assets also increased by \$2,052,754 or 10% due to well and wastewater treatment expansion. The business-type activities restricted net position decreased by \$2,497,801 or -94% also due to wells and wastewater projects.

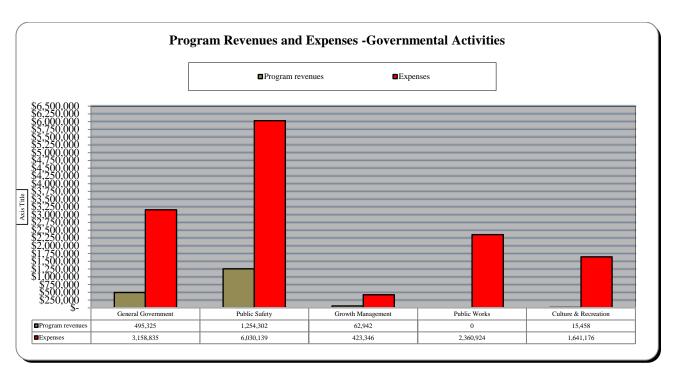
**Statement of activities.** As noted earlier, the statement of activities presents information showing how the Town's net position changed during the current year. The following table reflects the condensed statement of activities for the current fiscal year as compared to the prior fiscal year.

#### TOWN OF LADY LAKE'S CHANGES IN NET POSITION

	Govern	mental	Busine	ss-type					
	Activ	vities	Activ	vities	Total				
	2022	2021	2022	2021	2022	2021			
Revenues:									
Program revenues:									
Charges for services	\$ 1,828,027	\$ 1,841,388	\$ 4,667,013	\$ 4,241,505	\$ 6,495,040	\$ 6,082,893			
Operating grants									
and contributions	343,783	666,082	-	-	343,783	666,082			
Capital grants									
and contributions	166,103	163,380	512,605	1,230,332	678,708	1,393,712			
General revenues:									
Property taxes	4,428,480	4,265,864	-	-	4,428,480	4,265,864			
Sales taxes	4,316,660	2,736,286	-	-	4,316,660	2,736,286			
Franchise fees	1,663,918	1,541,144	-	-	1,663,918	1,541,144			
Utility taxes	1,984,316	1,911,712	12,369	-	1,996,685	1,911,712			
Excise taxes	222,347	1,038,499	-	-	222,347	1,038,499			
Unrestricted investment									
earnings	72,679	22,264	30,493	51,791	103,172	74,055			
Gain on Sale Assets		26,015				26,015			
Total Revenues	15,026,313	14,212,634	5,222,480	5,523,628	20,248,793	19,736,262			
T.									
Expenses:	2 150 025	2 407 141			2 150 025	2 407 141			
General Government	3,158,835	2,497,141	-	-	3,158,835	2,497,141			
Public Safety	6,030,139	5,686,900	-	-	6,030,139	5,686,900			
Growth Management	423,346	326,594	-	-	423,346	326,594			
Public Works	2,360,924	2,259,528	-	-	2,360,924	2,259,528			
Culture and Recreation	1,641,176	1,721,447	-	-	1,641,176	1,721,447			
Interest on long-term del	-	-	-	-	-	-			
Utility Services			4,756,858	4,380,802	4,756,858	4,380,802			
Total Expenses	13,614,420	12,491,610	4,756,858	4,380,802	18,371,278	16,872,412			
Change in net position									
before transfers	1,411,893	1,721,024	465,622	1,142,826	1,877,515	2,863,850			
Transfers	206,310	166,048	(206,310)	(166,048)	-,5,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
Change in net position	1,618,203	1,887,072	259,312	976,778	1,877,515	2,863,850			
Net Postion - 10/01/2021	32,263,587	30,376,515	27,330,547	26,353,769	59,594,134	56,730,284			
Net Position - 09/30/2022	\$ 33,881,790	\$ 32,263,587	\$ 27,589,859	\$ 27,330,547	\$ 61,471,649	\$ 59,594,134			

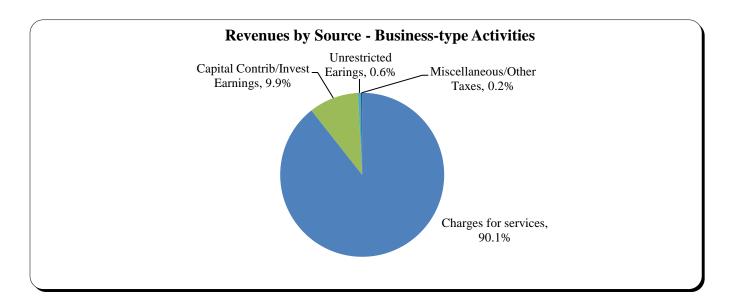
**Governmental activities.** Governmental activities increased the Town's net position by \$1,618,203. The fiscal year 2022 millage rate was kept the same as the fiscal year 2021 millage rate of 3.3962 but with an increase in net taxable value of 4%, which includes new construction, and increased value of properties, the net result was an increase in the total fund balance.

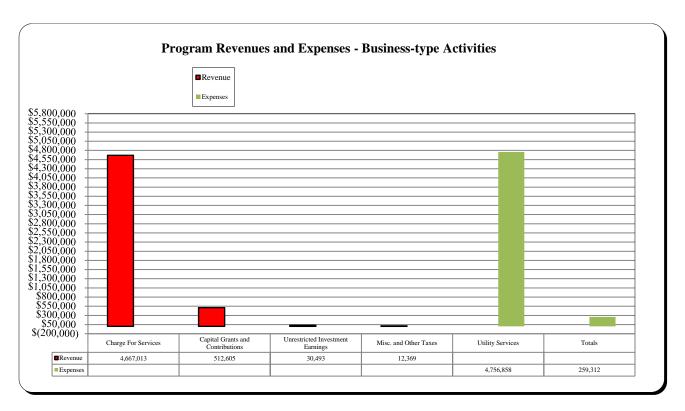




A comparison of the Town's functional program revenues and costs of providing program services to its citizens is useful in identifying the programs, and the extent of which each are dependent on taxes and other non-exchange revenues to subsidize their program operations.

**Business-type activities.** Business-type activities increased the Town's net position by \$259,312. The increase is due primarily to an increase in impact fees with new growth. The percentage breakdown of the business-type activities revenues can be seen below.





#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

**Governmental funds.** The focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, the unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2022, the Town's governmental funds reported combined ending fund balances of \$18,901,626, an increase of \$1,275,143 in comparison with the prior year. Approximately 53% of the combined ending fund balances or \$10,024,677 constitutes the unassigned fund balance that is available for spending at the Town's discretion. The remainder of the fund balance is not available for new spending. The various constraints placed on these funds are as follows: non-spendable \$9,664 for Prepaids and Real Property Held for Resale; Capital projects \$3,790,276; Restricted \$1,689,809 for Education, Police Training & Equipment, Recreation, and other Capital Improvements; Committed \$3,355,494 for certain capital improvements and assigned \$31,706 for Tree Beautification.

As was discussed on page 17 under Governmental Activities, although the millage stayed the same as FY21, new construction and values increased. The funds that are Non-spendable, Restricted, Committed and Assigned decreased by \$597,610 due to use of Surtax and the Committed Asset Fund for large capital improvements as discussed below.

The General Fund, which is the primary operating fund of the Town, had a fund balance of \$15,971,603 but \$5,937,262 was dedicated for purposes other than general spending. The unassigned fund balance increased by \$1,863,089 which was the result of increased property values and new construction in Lady Lake.

Other disclosures on these funds can be found in Note 1 of this report.

The Sales Tax Revenue Fund had a fund balance of \$2,930,023 at the end of the fiscal year, a decrease of \$491,443 from the prior year. This is due to a increase in in the use of surtax revenues for \$400,000 for the annual paving management program, Police Vehicles, the Walking Trail, IT Enhancements and reroofing Town Hall. Of this amount, 100% is restricted for infrastructure improvements.

**Proprietary funds.** The Town's proprietary fund statements provide the same type of information found in the government-wide financial statements but in more detail.

As of the end of fiscal year 2022, the Town's Utility Fund reported an unrestricted net position of \$3,711,135 with an increase of \$704,359 from the prior year. The unrestricted net position of the Utility Fund had a large increase due to a utility rate increase of 5% plus a large growth in building projects needing utilities.

#### **CAPITAL ASSETS**

The Town's investment in capital assets for its governmental and business-type activities as of September 30, 2022, amounts to \$38,492,785 (net of depreciation and amortization). This investment in capital assets includes land, buildings and utility systems, improvements other than buildings, equipment, infrastructure, and construction in progress. It also includes the Town's investment in the sewer capacity reservation agreement with the VCCDD. The Town's net capital assets increased \$2,687,273 from the prior year. The change is primarily due to the investment in capital assets offset by depreciation expense exceeding capital investments. Additional information is addressed in the notes to the financial statements regarding capital assets pages 42 through 43.

Major capital asset events during the current fiscal year included the following:

Government F	unds:	
1601	Information Technology Equipment	\$578,279
1601	Large Format Printer	\$3,632
1901	Taylor Property	\$13,260
1901	Replace Commission Chambers flooring	\$16,000
2101	Six Police Vehicles (One replaces a totaled cruiser)	\$274,755
2101	K-9 Dog purchased with Moritz Donation	\$10,500
2101	K-9 SUV purchased with Moritz Donation	\$60,308
2901	Code Enforcement Vehicle (CARES)	\$34,213
4101	Re-roof Public Works Building	\$48,555
4102	Double Drum Roller	\$18,690
4102	7X20 Utility Trailer	\$5,784
4102	900D Grasshopper	\$27,249
4102	F350 Truck	\$62,535
7101	Library Fire Alarm System (CARES)	\$27,144
7101	Library Central Air Unit	\$17,560
7201	Re-tile Concession Stand (CARES)	\$8,480
7201	Continued Work on Walking Trail Old Dixie Hwy	\$1,014,019
Business-type	funds:	
Water	Wells Engineering (Work in Progress)	\$658,504
	IT Enhancements	\$308,030
	Ford F150	\$44,209
Water/Sewer	Forklift	\$45,348
Sewer	WRF Expansion Engineering/Contracting	\$2,481,223

#### TOWN OF LADY LAKE'S CAPITAL ASSETS

(net of depreciation)

	Governmental activities					Business-ty	ctivities	Total				
		2022		2021		2022		2021		2022		2021
Land	\$	2,157,154	\$	2,143,894	\$	509,453	\$	509,453	\$	2,666,607	\$	2,653,347
Buildings		6,566,876		6,917,478	\$	2,490,450	\$	2,587,507		9,057,326		9,504,985
Sewer Capacity Agreement					\$	800,623						
Improvements other												
than buildings		878,862		963,001						878,862		963,001
Furniture and equipment		1,605,815		1,499,993		787,803		805,244		2,393,618		2,305,237
Infrastructure-incl.Utilties		2,060,385		2,162,756		13,943,159		14,861,618		16,003,544		17,024,374
Construction in Progress		1,607,327		455,093		5,342,750		2,203,023		6,950,077		2,658,116
Total Capital Assets	\$	14,876,419	\$	14,142,215	\$	23,874,238	\$	20,966,845	\$	37,950,034	\$	35,109,060

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The Town amended the original appropriations approved by the Town Commission. The General Fund changes resulted in a decrease to the appropriations of approximately 4%. The decrease is due to estimated revenue coming in higher with estimated spending being lower. The budget is approved at Department level and all departments were within their budget. The Sales Tax Revenue Fund Budget was unchanged.

#### LONG-TERM DEBT

The balance of \$761,368 represents amounts due for compensated absences.

Additional information on the Town's long-term debt can be found in Note 2 on page 58 of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

On January 29, 2008, the Florida electorate approved an amendment to the Florida Constitution relative to property taxation. This amendment (referred to as Amendment 1) was placed on the ballot by the Florida Legislature at a special session held in October 2007. With respect to homestead property, Amendment 1 increases the current \$25,000 homestead exemption by another \$25,000 (for property values between \$50,000 - \$75,000), except for school district taxes. Amendment 1 also allows property owners to transfer (make portable) up to \$500,000 of their Save Our Homes benefits to their next homestead when they move. Save Our Homes became effective in 1992 and limits (caps) the annual increase in assessed value for homestead property to three percent (3%) or the percentage change in the Consumer Price Index, whichever is less.

With respect to non-homestead property, Amendment 1 limits (caps) the annual increase in assessed value for non-homestead property (businesses, industrial property, rental property, second homes, etc.) to ten percent (10%), except for school district taxes. The Amendment also provides a \$25,000 exemption for tangible personal property.

Amendment 1 became effective on January 1, 2008, (tax year 2008, fiscal year 2009) with the exception of the ten percent (10%) assessment cap on non-homestead property, which became effective on January 1, 2009 (tax year 2009, fiscal year 2010).

The Town's net taxable value of commercial and residential property increased 4.3% in tax year 2022 as compared to tax year 2021. This increase in taxable value (\$55,504,391) was 76% due to increased taxable values (due to an increase in market conditions and Amendment 1 provisions) and 24% of new construction taxable values. With this increase in taxable value, which increased ad valorem tax revenue, the Town Commission was able to set the millage rate at 3.3962 mills for fiscal year 2022, which is the same millage rate as fiscal year 2021.

Effective 10/01/2021, the Town of Lady Lake approved changes to the Lady Lake Police Officers' Retirement Trust Fund per Ordinance 2021-20. The retirement age was reduced from age 55 and 10 years to age 55 and 8 years. Changes also were made from completion of 25 years of credited service to 20 years of credited service regardless of age. There was also a modification to the monthly retirement benefit from 3.3 to 3.5%. This change increases the town's contributions by 2% but the Actuarial Impact study shows this does not reflect any change in the assumptions for the termination or retirement.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances and for accountability. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, 409 Fennell Blvd., Lady Lake, Florida 32159.



#### **BASIC FINANCIAL STATEMENTS**

The basic financial statements include the government-wide financial statements, fund financial statements and notes to the financial statements. The government-wide financial statements present financial information about the reporting government as a whole. The fund financial statements present financial information about major funds individually and non-major funds in the aggregate, if applicable. The notes to the financial statements present information essential for a fair presentation of the financial statements not displayed on the face of the financial statements.



### **Town of Lady Lake, Florida Statement of Net Position**

	Primary Government					
	G	overnmental	В	usiness-type		
September 30, 2022	Activities			Activities		Total
Assets						
Cash and cash equivalents	\$	6,412,383	\$	2,680,798	\$	9,093,181
Investments		21,563,096		1,206,139		22,769,235
Accounts receivable, net		323,922		699,864		1,023,786
Due from other governments		416,363		5,178		421,541
Internal balances		5,696		(5,696)		-
Prepaid items and other assets		9,664		3,589		13,253
Inventory		25,015		120,269		145,284
Restricted cash and cash equivalents		-		865,314		865,314
Capital assets, net:						
Nondepreciable		3,764,481		5,852,203		9,616,684
Depreciable		11,111,938		18,022,035		29,133,973
Total assets		43,632,558		29,449,693		73,082,251
Deferred Outflows of Resources						
Deferred outflows related to pensions	\$	1,637,341	\$	-	\$	1,637,341

### Town of Lady Lake, Florida Statement of Net Position (Continued)

	Primary Government					
	Go	Governmental		Business-type		_
September 30, 2022		Activities		Activities		Total
Liabilities						
Accounts payable	\$	1,150,931	\$	827,558	\$	1,978,489
Retainage payable		99,685		158,187		257,872
Accrued liabilities		104,340		24,490		128,830
Due to other governments		2,597		-		2,597
Unearned revenues		8,493,544		31,757		8,525,301
Other liabilities		3,416		-		3,416
Customer deposits		-		702,641		702,641
Non-current liabilities						
Due within one year						
Compensated absences		452,370		57,601		509,971
Due in more than one year						
Compensated absences		193,797		57,600		251,397
Net pension liability		722,527		-		722,527
Total liabilities		11,223,207		1,859,834		13,083,041
Deferred Inflows of Resources						
Deferred inflows related to pensions		164,902		-		164,902
Net Position						
Net investment in capital assets		14,776,734		23,716,051		38,492,785
Restricted for:						
Capital projects		3,790,276		162,673		3,952,949
Police		34,553		-		34,553
Library		1,790		-		1,790
Education		1,625,466		-		1,625,466
Other		28,000		-		28,000
Unrestricted		13,624,971		3,711,135		17,336,106
Total net position	\$	33,881,790	\$	27,589,859	\$	61,471,649

### **Town of Lady Lake, Florida Statement of Activities**

For the year ended September 30, 2022					Dro	gram Revenues				Net (Expense) Revenue and Changes in Net F Primary Government			et Position	
		<b></b>		Charges for	PIO	Operating Grants and		Capital Grants and		Governmental	Prin	Business-type	L	Tatal
Functions/Programs		Expenses		Services		Contributions		Contributions	_	Activities		Activities		Total
Primary government:														
Governmental activities:	\$	3,158,835	ė	495,325	ċ	_	Ļ	_	\$	(2,663,510)	ć	_	ė	(2,663,510)
General government	Ş	6,030,139	Ş	1,254,302	Ş		\$	-	Ş		Ş	-	\$	(4,683,543)
Public safety Public works				1,254,502		92,294		-		(4,683,543)		-		
		2,360,924		62,942		79,085		-		(2,281,839)		-		(2,281,839) (360,404)
Growth management		423,346				172.404		100 102		(360,404)		-		
Culture/recreation		1,641,176		15,458		172,404		166,103	_	(1,287,211)		-		(1,287,211)
Total governmental activities		13,614,420		1,828,027		343,783		166,103		(11,276,507)		-		(11,276,507)
Business-type activities:														
Utilities		4,756,858		4,667,013		-		512,605	_	-		422,760		422,760
Total business-type activities		4,756,858		4,667,013		-		512,605		-		422,760		422,760
Total primary government	\$	18,371,278	\$	6,495,040	\$	343,783	\$	678,708		(11,276,507)		422,760		(10,853,747)
	Gene	eral revenues:												
		perty taxes								4,428,480		_		4,428,480
		inchise fees bas	ed on	gross receipts						1,663,918				1,663,918
		es taxes								4,316,660		_		4,316,660
	Uti	ility service taxe	es							1,984,316		-		1,984,316
		scellaneous and		r taxes						222,347		12,369		234,716
		restricted inves								72,679		30,493		103,172
		ansfers, net								206,310		(206,310)		
	Tota	l general reven	ues							12,894,710		(163,448)		12,731,262
	Char	nge in net positi	on							1,618,203		259,312		1,877,515
	Net	position, beginr	ning of	year						32,263,587		27,330,547		59,594,134
	Net <sub>l</sub>	position, end of	year						\$	33,881,790	\$	27,589,859	\$	61,471,649

The notes to the financial statements are an integral part of this statement.

## Town of Lady Lake, Florida Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position

September 30, 2022	General	Sales Tax Revenue		Go	Total overnmental Funds
Assets Cash and cash equivalents Investments Accounts receivable, net Due from other funds Due from other governments Prepaid items Inventory	\$ 4,716,664 20,551,750 323,922 5,696 193,405 9,664 25,015	\$	1,695,719 1,011,346 - - 222,958 - -	\$	6,412,383 21,563,096 323,922 5,696 416,363 9,664 25,015
Total assets	\$ 25,826,116	\$	2,930,023	\$	28,756,139
Liabilities and Fund Balances Liabilities Accounts payable Retainage payable Due to other governments Accrued liabilities Unearned revenue	\$ 1,150,931 99,685 2,597 104,340 8,493,544	\$	- - - -	\$	1,150,931 99,685 2,597 104,340 8,493,544
Other liabilities	3,416		-		3,416
Total liabilities	9,854,513		-		9,854,513
Fund balances  Nonspendable  Prepaid items	9,664		-		9,664
Restricted for Capital projects Police Library Education Other	860,253 34,553 1,790 1,625,466 28,000		2,930,023 - - - -		3,790,276 34,553 1,790 1,625,466 28,000
Committed for Future projects Assigned for Beautification projects Unassigned	3,355,494 31,706 10,024,677		- - -		3,355,494 31,706 10,024,677
Total fund balances	15,971,603		2,930,023		18,901,626
Total liabilities and fund balances	\$ 25,826,116	\$	2,930,023	\$	28,756,139

# Town of Lady Lake, Florida Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position

#### September 30, 2022

Total fund balances - governmental funds		\$	18,901,626
Amounts reported for governmental activit different because:	ies in the statement of net position are		
Capital assets used in governmental activities are not reported in the funds.	es are not financial resources and, therefore,		
·	Governmental capital assets 30,244,803		
	Less accumulated depreciation (15,368,384	)	14,876,419
Net pension liability included in total liabiliand, therefore, is not reported in the funds.	ties not available to pay current expenditures		(722,527)
and, therefore, is not reported in the funds.			(122,321)
Long-term liabilities, including compensated current period and, therefore, are not report	• •		
	Compensated absences		(646,167)
	pension earnings are not recognized in the corded in the statement of net position under		1,637,341
	o pension earnings are not recognized in corded in the statement of net position under		
full accrual accounting.	•		(164,902)
Net position of governmental activities		\$	33,881,790

# Town of Lady Lake, Florida Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the year ended September 30, 2022	General	Sales Tax Revenue	G	Total overnmental Funds
Revenue				
Ad valorem taxes	\$ 4,428,480	\$ -	\$	4,428,480
Special assessments	1,043,774	-		1,043,774
Utility taxes	1,984,316	-		1,984,316
Franchise fees	1,663,918	-		1,663,918
Sales tax	2,391,109	1,925,551		4,316,660
Intergovernmental revenues	220,828	-		220,828
Licenses and permits	495,325	-		495,325
Charges for services	288,928	-		288,928
Fines and forfeitures	85,855	-		85,855
Investment income	60,202	12,477		72,679
Rental and other income	425,554	-		425,554
Total revenues	13,088,289	1,938,028		15,026,317
Expenditures				
General government	2,499,747	-		2,499,747
Public safety	5,604,058	-		5,604,058
Public works	2,035,006	-		2,035,006
Growth management	422,620	-		422,620
Culture/recreation	1,480,922	-		1,480,922
Capital outlay	1,915,131	-		1,915,131
Total expenditures	13,957,484	-		13,957,484
Excess (deficiency) of revenues				
over (under) expenditures	(869,195)	1,938,028		1,068,833
Other Financing Sources				
Transfers in	2,635,781	-		2,635,781
Transfers out	-	(2,429,471)		(2,429,471)
Total other financing sources	2,635,781	(2,429,471)		206,310
Net change in fund balances	1,766,586	(491,443)		1,275,143
Fund balance, beginning of year	14,205,017	3,421,466		17,626,483
Fund balance, end of year	\$ 15,971,603	\$ 2,930,023	\$	18,901,626

# Town of Lady Lake, Florida Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities

For the y	year ended Se	ptember 30,	2022
-----------	---------------	-------------	------

Ş	1,275,143
	734,204
	(282,322)
	59,822
(2,663,045)	
1,367,854	
1,126,547	(168,644)
•	5 1,618,203
	(2,663,045) 1,367,854 1,126,547

#### Town of Lady Lake, Florida Statement of Net Position -Proprietary Funds

	Business-type
	<u>Activities -</u> <b>Utility</b>
Santambar 20, 2022	Fund
September 30, 2022	ruliu
Assets	
Current assets	
Cash and cash equivalents	\$ 2,680,798
Investments	1,206,139
Accounts receivable, net	699,864
Due from other governments	5,178
Prepaid items	3,589
Inventory	120,269
Restricted assets, cash and cash equivalents	
Impact fees	162,673
Customer Deposits	702,641
Total current assets	5,581,151
Noncurrent assets	
Capital assets	
Capital assets not being depreciated	
Land	509,453
Construction in progress	5,342,750
Total non-depreciable capital assets	5,852,203
Capital assets being depreciated	
Sewer Capacity	1,629,006
Buildings	2,968,308
Utility systems	29,656,110
Equipment	2,764,915
Total depreciable capital assets	37,018,339
Less accumulated depreciation and amortization	(18,996,304)
Total depreciable capital assets,	
net of accumulated depreciation and amortization	18,022,035
Total capital assets, net	23,874,238
Total noncurrent assets	23,874,238
Total assets	\$ 29,455,389

#### Town of Lady Lake, Florida Statement of Net Position -Proprietary Funds (Continued)

	Business-type
	Activities -
	Utility
September 30, 2022	Fund
Liabilities	
Current liabilities	
Accounts payable	\$ 827,558
Retainage payable	158,187
Accrued liabilities	24,490
Current portion of compensated absences	57,601
Customer deposits	702,641
·	·
Total current liabilities	1,770,477
Noncurrent liabilities	
Due to other funds	5,696
Compensated absences	57,600
Unearned revenues	31,757
Total noncurrent liabilities	95,053
Total liabilities	\$ 1,865,530
Net Position	
Net investment in capital assets	\$ 23,716,051
Restricted for capital projects	162,673
Unrestricted	3,711,135
Total net position	\$ 27,589,859

#### Town of Lady Lake, Florida Statement of Revenues, Expenses and Changes in Fund Net Position-Proprietary Funds

	Business-type Activities -
	Utility
For the year ended September 30, 2022	Fund
Operating Revenues	
Charges for services	\$ 4,624,133
Other charges and fees	42,880
Total operating revenues	4,667,013
Operating Expenses	
Personnel services	944,572
Operating	2,585,939
Depreciation and amortization	1,226,347
Total operating expenses	4,756,858
Operating loss	(89,845)
Non-operating revenues	
Investment income	30,493
Miscellaneous	12,369
Total non-operating revenues	42,862
Operating loss before contributions	
and transfers	(46,983)
Impact fees	512,605
Transfers out	(206,310)
Change in net position	259,312
Net position - beginning of year	27,330,547
Net position - end of year	\$ 27,589,859

### Town of Lady Lake, Florida Statement of Cash Flows-Proprietary Funds

		usiness-type Activities - erprise Funds
		Utility
For the year ended September 30, 2022		Fund
Operating Activities		
Cash received from customers	\$	4,379,429
Cash payments to suppliers for goods and services	*	(1,792,555)
Cash payments to employees for services		(922,572)
Net cash provided by operating activities		1,664,302
Noncapital Financing Activities		
Borrowings from other funds		812
Loans and reimbursements to other funds		340
Transfers out to other funds		(206,310)
Net cash used in noncapital financing activities		(205,158)
Capital and Related Financing Activities		
Acquisition and construction of capital assets		(3,294,062)
Proceeds from impact fees		512,605
Other non-operating revenue (expenses)		12,369
Net cash used in capital and related financing activities		(2,769,088)
Investing Activities		
Purchase of investments		(1,206,139)
Interest income		30,493
Net cash used in investment activities		(1,175,646)
Net decrease in cash and cash equivalents		(2,485,590)
Cash and cash equivalents, beginning of year		6,031,702
Cash and cash equivalents, end of year	\$	3,546,112

### Town of Lady Lake, Florida Statement of Cash Flows-Proprietary Funds (Continued)

	Business-type Activities -		
		erprise Funds	
		Utility Fund	
Reconciliation of cash and cash equivalents to statement of net position:			
Cash and cash equivalents	\$	2,680,798	
Restricted cash and cash equivalents		865,314	
Cash and cash equivalents, end of year	\$	3,546,112	
Reconciliation of operating loss to			
net cash provided by operating activities			
Operating loss	\$	(89,845)	
Adjustment to reconcile operating loss to			
net cash provided by (used in) operating activities:			
Depreciation		1,226,347	
Change in assets and liabilities			
Accounts receivable		(268,432)	
Prepaid expenses		(1,568)	
Inventory		(9,294)	
Accounts payable		646,059	
Retainage payable		158,187	
Accrued liabilities		14,293	
Customer deposits		(19,152)	
Compensated absences		7,707	
Total adjustments		1,754,147	
Net cash provided by operating activities	\$	1,664,302	

#### Town of Lady Lake, Florida Statement of Fiduciary Net Position -Fiduciary Fund

	Police Pension		
September 30, 2022	Trust Fund		
Assets			
Investments, at fair value	\$ 9,615,051		
Total assets	\$ 9,615,051		
Liabilities			
Accounts payable	\$ 12,108		
Total liabilties	12,108		
Net Position			
Restricted for pension benefits	\$ 9,602,943		

# Town of Lady Lake, Florida Statement of Changes in Fiduciary Net Position Fiduciary Fund

	Pension
For the year ended September 30, 2022	Trust Funds
Additions	
Contributions	
State of Florida	\$ 129,085
Town	267,528
Plan members	86,735
Total contributions	483,348
Deductions	
Benefit payments including refunds of contributions	508,197
Administrative expenses	5,575
	513,772
Investment earnings	
Interest and dividends, net of investment expense	460,192
Net depreciation in fair value of investments	(2,478,140)
Total investment losses	(2,017,948)
Total additions	(1,534,600)
Total deductions	513,772
Change in net position	(2,048,372)
Net position restricted for pension benefits, beginning of year	11,651,315
Net position restricted for pension benefits, end of year	\$ 9,602,943



# NOTES TO THE FINANCIAL STATEMENTS



#### **Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Town of Lady Lake, Florida (the Town) was incorporated on May 25, 1925. The Town operates under the Commission/Manager form of government as authorized by its charter and provides the following services: police protection, building inspections and code enforcement, street maintenance, library, parks and recreation, other general governmental activities, and water, sewer, and garbage utilities.

#### Reporting Entity

The Town is a municipal corporation with a five-member Town Council comprised of the Mayor and five Town commissioners. These financial statements present all fund types of the Town. There are no component unites included within these financial statements, and there are no legally separate entities that could be included as component unites of the Town.

The Town maintains its accounting in accordance with generally accepted accounting principles (GAAP), as applied to governmental units, which are promulgated by the Governmental Accounting Standards Board (GASB). A summary of the Town's significant accounting policies applied in the preparation of the accompanying financial statements follows.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary fund and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### Town of Lady Lake, Florida Notes to Financial Statements

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility and timing requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the Town.

The proprietary and pension funds are reported using the economic resources measurement focus and the accrual basis of accounting.

#### **Government-Wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates governmental funds, while business-type activities incorporate the Town's enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. An exception to this general rule is charges between the Town's water and sewer function and various other functions of government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### **Fund Financial Statements**

The fund financial statements provide information about the Town's funds, including its fiduciary funds. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The Town reports the following major governmental funds:

The *General* fund is the Town's primary operating fund. It accounts for all financial resources except those accounted for in another fund.

The Sales Tax Revenue fund accounts for discretionary sales surtax revenues that are legally restricted for expenditure on infrastructure.

The Town reports the following major proprietary funds:

The *Utility* fund accounts for the operating activities related to providing water treatment and distribution services, sewage treatment, and garbage and recycling pick up and disposal activities to all areas within the Town limits.

The Town reports the following fiduciary fund:

The *Police Pension Trust* Fund accounts for funds in the same manner as the proprietary funds, using the same measurement focus and basis of accounting. The trust fund accounts for the accumulation of resources for pension benefit payments to qualified Town police officers.

#### Fund Financial Statements (continued)

During the course of operations, the Town has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements.

Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund and Special Revenue Fund. The Utility Fund is adopted on a basis other than generally accepted accounting principles. Pension trust funds do not have appropriated budgets since other means control the use of these resources (e.g., investments and pension requirements) and sometimes span a period of more than one fiscal year.

The appropriated budget is prepared by fund, function, and department. The Town Manager may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Town Commission. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level.

Appropriations in all budgeted governmental funds lapse at the end of the fiscal year even if they have related encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executory contract is expected in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to state regulations.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity

#### Cash and Cash Equivalents

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### Investments

Investments for the Town are reported at fair value (generally based on quoted market prices) except for the position in the State Treasurer's Investment Pool (Pool). The State Treasurer's Investment Pool meets all of the specified criteria in Section I50: *Investments* to qualify to elect to measure their investments at amortized cost. Accordingly, the fair value of the Town's position in the pool is equal to the value of the pooled shares.

#### Receivables and Payables

Unbilled receivables – An amount for unbilled revenue is recorded in the Utility funds for services rendered, but not yet billed as of the end of the fiscal year. The receivable is derived from the cycle billings generated subsequent to fiscal year end and prorated for usage in September.

Allowance for doubtful accounts – Accounts receivable have been reported net of the allowance for doubtful accounts. Accounts receivable in excess of 120 days are subject to being considered as uncollectible.

Unearned revenue – Unearned revenue recorded on the governmental fund balance sheet represents amounts received before eligibility requirements are met.

#### **Interfund Activities and Transactions**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" within the fund financial statements. Long-term borrowings between funds are classified as "advances to other funds" or "advances from other funds" in the fund financial statements. These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any residual balance outstanding.

Interfund transactions are reflected as services provided, reimbursements, or transfers. Services provided, deemed to be at or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when a fund incurs a cost, charges the appropriate benefitting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or business-type funds are netted as part of the reconciliation to the government-wide presentation.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity (Continued)

#### *Inventories and Prepaid Items*

Inventories are valued at cost using the first-in/first-out (FIFO) method and consist of expendable supplies and vehicle repair parts. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### Restricted Assets

Certain assets of the Town are classified as restricted assets on the statement of net position because their use is limited by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors, grantors, contributors or laws or regulations of other governments. Special restricted asset accounts have been established to account for the sources and uses of these limited use assets as follows:

Customer and developer deposit accounts – Deposited in non-interest bearing accounts and refunded upon termination of service with the Town and satisfaction of all obligations due.

#### Capital Assets

Capital assets, which include property, plant, and equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of two years. For infrastructure assets the same estimated minimum useful life is used. Sewer capacity agreement rights purchased from the Village Center Community Development District ("VCCDD") are amortized over the respective terms of the agreement for 40 years

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity (Continued)

#### Capital Assets (Continued)

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the Town chose to include all such items regardless of their acquisition date or amount. The Town was able to estimate the historical cost for the initial reporting of these assets through back trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). As the Town constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the efficiency of the item or increase its estimated useful life. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

Land and construction in progress are not depreciated. The other property, plant, equipment, and infrastructure of the primary government are depreciated using the straight line method over the following estimated useful lives:

Capital asset classes	Lives
Buildings	25 - 30
Sewer capacity rights	40
Machinery and equipment	5 - 10
Improvements	10 - 30
Infrastructure	30
Water distribution system	10 - 30

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

The Town has one item that qualifies for reporting as deferred outflows of resources, the *deferred* outflows related to pensions, reported in the government-wide statement of net position. The deferred outflows related to pensions are an aggregate of items related to pensions as calculated in accordance with GASB Codification Section P20: Pension Activities — Reporting for Benefits Provided through Trusts That Meet Specified Criteria. The deferred outflows related to pensions will be recognized as either pension expense or a reduction in the net pension liability in future reporting years.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity (Continued)

#### Deferred Outflows/Inflows of Resources

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has one item that qualifies for reporting as deferred inflows of resources. The deferred inflows related to pensions are an aggregate of items related to pensions, reported in the government-wide statement of net position. The deferred inflows related to pensions are an aggregate of items related to pensions as calculated in accordance with GASB Codification Section P20: Pension Activities — Reporting for Benefits Provided through Trusts That Meet Specified Criteria. The deferred inflows related to pensions will be recognized as a reduction to pension expense in future reporting years.

#### **Compensated Absences**

The Town's policy permits employees to accumulate earned but unused paid time off benefits, which are eligible for payment upon separation from government service. A liability for those amounts is recorded in the governmental funds only if the liability has matured as a result of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

#### **Long-term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities statement of net position.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position, and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity (Continued)

#### Categories and Classification of Fund Equity

Net position flow assumptions – Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

Fund balance flow assumptions – Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Fund balance policies – Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The Town itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The provisions of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, specifies the following classifications:

Nonspendable fund balance – Nonspendable fund balances are amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted fund balance – Restricted fund balances are restricted when constraints placed on the use of resources are either: (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance – The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Town's highest level of decision-making authority. Town Commission (Commission) is the highest level of decision-making authority for the Town that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

#### Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity (Continued)

Categories and Classification of Fund Equity (Continued)

Assigned fund balance – Amounts in the assigned fund balance classification are intended to be used by the Town for specific purposes but do not meet the criteria to be classified as committed. The Commission is the only body that may assign fund balance. The commission may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

*Unassigned fund balance* – Unassigned fund balance is the residual classification for the General Fund.

#### Revenues and Expenditures/Expenses

*Program revenues* - Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

Property taxes - The Town levied a millage rate of \$3.3962 per \$1,000 of assessed value for the fiscal year ended September 30, 2022. Lake County, Florida bills and receives payment for all ad valorem taxes levied by the Town. Payments are then remitted to the Town. All property is assessed according to its fair market value on January 1 of each year, and at that time a lien is placed on the property for the taxes. The tax levy of the Town is established by the Town Council prior to October 1 of each year.

#### Revenues and Expenditures/Expenses (Continued)

All taxes are billed on November 1 of each year or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The taxes paid in March are not discounted.

Proprietary funds operating and nonoperating revenues and expenses – Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Utility Fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditure of monies are recorded as reservations of budget, is employed as an extension of the statutory required budgetary process. At year-end, outstanding encumbrances represent material purchase commitments for goods and services which were ordered, budgeted, and appropriated, but had not been received or completed at date. Although encumbrances lapse at year-end, it is the intention to substantially honor these encumbrances under authority provided in the subsequent year's budget. The Town had one encumbrance of \$104,416 outstanding as of September 30, 2022.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates. Estimates that are particularly susceptible to significant change in the near term are related to allowance for doubtful accounts, depreciable lives and estimated residual value of capital assets, fair value of investments, actuarial valuations, compensated absences, and pension liability.

#### **Subsequent Events**

Management has evaluated subsequent events through the date that the financial statements were available to be issued, March 15, 2023, and determined that there were no events that occurred that required disclosure. No subsequent events occurring after this date have been evaluated for inclusion in these financial statements.

#### Recently Issued and Implemented Accounting Pronouncements

The Town implemented the following standards during the current year.

In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. There were no impacts of implementing this Statement.

In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. This Statement is being applied prospectively, therefore, there were no significant impacts of implementing this Statement.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to prove a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments extended by issuers and arrangements associated with conduit debt obligations; and improving require note disclosures. There were no impacts of implementing this Statement.

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. This statement enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. There were no impacts of implementing this Statement.

#### Recently Issued and Implemented Accounting Pronouncements (Continued)

In May 2020, the GASB issued Statement No. 93, Replacement of Interbank Offered Rates. The objectives of this Statement are to address financial reporting issues that result from the replacement of an Interbank Offered Rate (IBOR) by providing exceptions for certain hedging derivative instruments to hedge accounting termination provision when IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment and clarification of the hedge accounting termination provisions when a hedge item is amended to replace the reference rate; replacing LIBOR as an appropriate benchmark interest rate for the evaluation of the effectiveness of an interest rate swap with a Secured Overnight Financing Rate or the Effective Federal Funds Rate; and providing exceptions to the lease modification guidance in Statement 87 for lease contracts that are amended solely to replace IBOR used to determine variable payments. There were no impacts of implementing this Statement.

The Government Accounting Standards Board has issued statements that will become effective in future years. These statements are as follows:

GASB Statement No. 96, Subscription-Based Information Technology Arrangements, provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset, an intangible asset, and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Assets and liabilities resulting from SBITAs should be recognized and measured using the facts and circumstances that existed at the beginning of the fiscal year in which this Statement is implemented. Governments are permitted, but are not required, to include in the measurement of the subscription asset capitalizable outlays associated with the initial implementation stage and the operation and additional implementation stage incurred prior to the implementation of this Statement.

GASB Statement No. 100, Accounting Changes and Error Corrections. This Statement establishes accounting and financial reporting requirements for (a) accounting changes and (b) the correction of an error in previously issued financial statements (error correction). This Statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes. This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This Statement requires that (a) changes in accounting principles and error corrections be reported by adjusting the beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period.

#### Recently Issued and Implemented Accounting Pronouncements (Continued)

This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances restated. Furthermore, this Statement addresses how information that is affected by a change in accounting principle or error correction should be presented in required supplementary information (RSI) and supplementary information (SI). The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

GASB Statement No. 101, Compensated Absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter.

The Town is currently evaluating the requirements of the above statements and the impact on reporting.

#### **Note 2: DETAILED NOTES ON ALL FUNDS**

#### **Deposits and Investments**

The cash deposits are held by a bank that qualifies as a public depository under the Florida Security and Public Deposits Act, as required by Chapter 280, Florida Statutes, and are considered fully insured.

Florida Statutes authorize the Town to invest in the Local Government Surplus Funds Trust Fund administered by the State Board of Administration, obligations of the U.S. Treasury, and interest-bearing time deposits and savings accounts held in Federal or State chartered banks and savings and loan associations doing business in Florida provided that such deposits are secured by collateral as may be prescribed. It is the Town's policy to only invest funds in vehicles specifically authorized by Florida Statutes. The Town does not have formal policies relating to credit risk or interest rate risk aside from the policy of only investing in funds administered by the State Board of Administration and obligations of the U.S. government.

#### Town of Lady Lake, Florida Notes to Financial Statements

#### Note 2: DETAILED NOTES ON ALL FUNDS (Continued)

#### **Deposits and Investments (Continued)**

The State Board of Administration (SBA) administers the Local Government Surplus Funds Trust Fund (LGSTF), a Local Government Investment Pool (LGIP), which is governed by Chapter 19-7 of the Florida Administrative Code and Chapters 215 and 218 of the Florida Statutes. These rules provide guidance and establish the policies and general operating procedures for the administration of the LGSTF. The LGSTF is not a registrant with the Securities and Exchange Commission (SEC).

The Florida Cooperative Liquid Assets Securities System ("FLCLASS") is an independent LGIP designed to meet the cash management and short-term investment needs of Florida governmental entities and was created by an interlocal agreement by and among State public agencies under FS 163 and is administered under FS 218. FLCLASS is governed by a Board of Trustees (the "Board"). The Board supervises the Trust and its affairs and acts as the liaison between the Participants, the Custodian, the Administrator and all service providers.

The fair values of the LGIP's are equal to the value of the pool shares. The investments in the LGIP's are not insured by FDIC or any other governmental agency. The LGIP's follow GASB Statement No. 79 and value all securities at amortized cost, which approximate fair value, in an attempt to maintain a constant net asset value (NAV) of \$1 per share.

Deposits available within various funds, except pension trust funds, were consolidated for investment purposes. Interest earned was allocated to the various funds based on their average cash and investment balances. The pension trust funds are authorized to invest in corporate bonds and stocks, money markets funds, and mortgages and notes.

Custodial credit risk — Custodial credit risk for deposits is the risk in the event of the failure of a depository financial institution a government may not be able to recover deposits. Monies placed on deposit with financial institutions in the form of demand deposits, time deposits or certificate of deposits are defined as public deposits. The financial institutions in which the Town places its deposits are certified as "qualified public depositories," as required under the Florida Security for Public Deposits Act. For an investment, this is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

As of September 30, 2022, the Town's pension investments are held in street name in the form of stock, debt securities and U.S. government bonds through a financial brokerage firms segregated out from the assets and investments held by other clients of the investment firm and their own assets.

Interest Rate Risk – Interest rate risk is the possibility that interest rates will rise and reduce the fair value of an investment. The Town manages its exposure to fair value losses arising from increasing interest rates through its adopted investment policies. The Town limits the effective duration of its investment portfolio through the adoption of nationally recognized risk measure benchmarks.

#### Note 2: DETAILED NOTES ON ALL FUNDS (Continued)

#### **Deposits and Investments (Continued)**

Credit Risk – Section I50: Investments of the GASB Codification requires that governments provide information about credit risk associated with their investments by disclosing the credit rating of investments in debt securities as described by nationally recognized statistical rating organizations. The Town has limited its credit risk by limiting investments to the safest types of securities, primarily government investment pools. The Town's investment objectives are prioritized by safety, liquidity and yield. Time Deposits, including Certificates of Deposit, are collateralized under the State of Florida Qualified Public Depository Program, whereby member institutions are collectively responsible for any individual member's default.

Concentration risk — Section I50: Investments of the GASB Codification requires disclosures of investments in any one issuer that represents five percent or more of total investments, excluding investments issued or explicitly guaranteed by the U.S. government, investments in mutual funds, external investments pools and other pooled investments. The Town's investment policy does not address concentration risk.

Foreign current risk — The Town's pension trust funds' investments are not exposed to foreign currency risk. The Town's investment policy of the Town's pension trust funds do not address foreign currency risk.

Fair Value – GASB Codification Section 3100: Fair Value Measurements establishes a framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements).

The three levels of the fair value hierarchy under the codification are described as follows:

- Level 1 (L1): Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Town has the ability to access.
- Level 2 (L2): Inputs to the valuation methodology include:
  - quoted prices for similar assets or liabilities in active markets;
  - quoted prices for identical or similar assets or liabilities in inactive markets;
  - inputs other than quoted prices that are observable for the asset or liability;
  - inputs that are derived principally from or corroborated by observable market data by correlation or other means.
- Level 3 (L3): Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

#### Note 2: DETAILED NOTES ON ALL FUNDS (Continued)

#### Deposits and Investments (Continued)

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

	Credit									
	Quality				Less					More
Investment Type	Rating	Car	rying Amount		Than 1		1 to 5	5 to 10	•	Than 10
Primary government	AAAm	\$	22,769,235	¢	22,769,235	¢		\$ -	\$	_
FL CLASS	AAAIII	Y	22,703,233	7	22,703,233	Y		Ţ.	7	
Fidcuriary fund										
Short term investments	Not rated		209,457		209,457		-	-		-
Corporate Bonds	AAA		1,240,956		-		1,031,953	209,003		-
Corporate Bonds	AA		84,275		-		-	84,275		-
Corporate Bonds	Α		286,537		-		-	21,491		265,046
Corporate Bonds	BBB		490,904		-		-	490,904		-
Corporate Bonds	ВВ		4,214		-		-	4,214		-
Mutual Funds	Not rated		5,956,434		5,956,434		-	-		-
Real Estate (Alternative)	Not rated		1,342,274		1,342,274		-	-		-
Total fiducriary fund			9,615,051		7,508,165		1,031,953	809,887		265,046
Total investments		\$	32,384,286	\$	30,277,400	\$	1,031,953	\$ 809,887	\$	265,046

#### Note 2: DETAILED NOTES ON ALL FUNDS (Continued)

#### Deposits and Investments (Continued)

The following table sets forth by level, within the fair value hierarchy, the Town's assets at fair value as of September 30, 2022:

	1	Fair Value		Level 1	Level 2		Level 3		
Investments by fair value level									
Fiduciary fund									
Short term investments	\$	209,457	\$	209,457	\$	-	\$	-	
Corporate Bonds		2,106,886		2,106,886		-		-	
Mutual Funds		5,956,434		5,956,433		-		-	
Real Estate (Alternative)		1,342,274		-		1,342,274		-	
Total investments measured by fair value level	Ş	9,615,051	Ş	8,272,776	Ş	1,342,274	Ş		

Investments measured at the net asset value

#### Primary government

Local government investment pool	ent investment pool			
Total investments	\$	32,384,286		

The following is a description of the valuation methodologies used for assets measured at fair value. There have been no changes in the methodologies used at September 30, 2022.

Corporate bonds – Corporate bonds classified in Level 1 of the fair value hierarchy are valued using quoted market prices for those securities.

*Mutual funds* – Mutual funds classified in Level 1 of the fair value hierarchy are valued using quoted market prices for those investments.

Real estate – Real estate classified in Level 2 of the fair value hierarchy are valued using pricing models maximizing the use of observable inputs for similar assets. This includes basing value on yields currently available on comparable on comparable real estate assets.

#### **Deposits and Investments (Continued)**

The methods described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Town believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

Fair Value of Investments in Entities that Use Net Asset Value (NAV) – The following table summarizes investments measured at fair value based on NAV per share as of September 30, 2022:

#### **Primary government**

		Unfunded	Redemption
	Fair Value	Commitments	Notice Period
FL CLASS	\$ 22,769,234	N/A	1 day

#### **Accounts Receivable**

For the Utility Fund, operating revenues are generally recognized on the basis of cycle billings rendered monthly. The amount of services delivered for the period from the last billing date to September 30, 2022 (unbilled receivable), is estimated and accrued at year end. The Town deems all amounts over 120 days uncollectable therefore an allowance for doubtful accounts has been established equivalent to the last four months of billing. If payments are not received from customers, services are shut off and deposits are applied against negative balances.

All account receivables are shown net of allowances for uncollectible accounts for governmental funds. The accounts receivable and allowance for uncollectible accounts at September 30, 2022, were as follows:

	General Fund	Utility Fund		Total
Accounts receivables and unbilled revenues	\$ 323,922	\$ 727	,461 \$	1,051,383
Less allowance for uncollectibles	-	(27	,597)	(27,597)
Total receivables, net	\$ 323,922	\$ 699	,864 \$	1,023,786

#### Accounts Receivable (Continued)

Property taxes are considered fully collected during and prior to the end of the fiscal year. Therefore, no material amounts of property taxes are receivable as of September 30, 2022. There are no other reserves for receivables recorded by the Town as of September 30, 2022.

#### **Capital Assets**

The following is a summary of changes in capital assets during the year ended September 30, 2022:

		inning Balance	Additions	Deletions		<b>Ending Balance</b>	
Governmental activities Capital assets not being depreciated							
Land Construction in progress	\$	2,143,894 455,093	\$ 13,260 1,152,234	\$	-	\$	2,157,154 1,607,327
Total capital assets not being depreciated		2,598,987	1,165,494		-		3,764,481
Capital assets, being depreciated Buildings and improvements Equipment Infrastructure Improvements other than buildings		13,308,672 6,410,249 3,416,528 2,583,098	100,257 643,958 - 17,560		- - -		13,408,929 7,054,207 3,416,528 2,600,658
Total capital assets, being depreciated		25,718,547	761,775		-		26,480,322
Less accumulated depreciation for Buildings and improvements Equipment Infrastructure Improvements other than buildings		(6,391,194) (4,910,256) (1,253,772) (1,620,097)	(450,859) (538,136) (102,371) (101,699)		- - -		(6,842,053) (5,448,392) (1,356,143) (1,721,796)
Total accumulated depreciation		(14,175,319)	(1,193,065)		-		(15,368,384)
Total capital assets being depreciated, net		11,543,228	(431,290)		-		11,111,938
Governmental activities capital assets, net	\$	14,142,215	\$ 734,204	\$	-	\$	14,876,419

### Capital Assets (Continued)

	Beginning Balance		Additions		Deletions		nding Balance
Business-type activities							
Capital assets not being depreciated							
Land	\$	509,453	\$ -	\$		- !	\$ 509,453
Construction in progress		2,203,023	3,139,727				5,342,750
Total capital assets not being depreciated		2,712,476	3,139,727			-	5,852,203
Capital assets being depreciated							
Sewer Capacity Agreement		1,629,006	-			-	1,629,006
Buildings and improvements		2,968,307	-			-	2,968,307
Utility Systems		29,645,949	10,161			-	29,656,110
Equipment		2,620,743	144,174			-	2,764,917
Total capital assets being depreciated		36,864,005	154,335			-	37,018,340
Less accumulated depreciation for							
Sewer Capacity Agreement		(789,328)	(39,055)			-	(828,383)
Buildings and improvements		(380,800)	(97,057)			-	(477,857)
Utility Systems		(14,784,331)	(928,620)				(15,712,951)
Equipment		(1,815,499)	(161,615)			-	(1,977,114)
Total accumulated depreciation		(17,769,958)	(1,226,347)			-	(18,996,305)
Total capital assets being depreciated, net		19,094,047	(1,072,012)			-	18,022,035
Business-type activities capital assets, net	\$	21,806,523	\$ 2,067,715	\$		- :	\$ 23,874,238

Depreciation expense was allocated to the governmental functions in the statement of activities as follows:

Gas	orn	man	tal.	activ	itios	٠.
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Go ver i i i i i i i i i i i i i i i i i i i	
General government	\$ 448,730
Public safety	257,437
Public works	325,918
Culture and recreation	160,254
Growth management	726
Total	\$ 1,193,065
Business-type activities:	
Water	\$ 404,652
Sewer	782,640
Sewer capacity agreement	39,055
Total	\$ 1,226,347

#### **Long-Term Liabilities**

Long-term liability activity for the year ended September 30, 2022, was as follows for governmental activities:

	Beginning Balance Additions Reductions			Reductions		Ending Additions Reductions Balance			Due Within One Year	
Governmental activities Other liabilities: Compensated absences	\$ 705,989	\$	473,181	\$	(533,003) \$	646,167	\$	452,370		
Total other liabilities	705,989		473,181		(533,003)	646,167		452,370		
Governmental activities long-term liabilities	\$ 705,989	\$	473,181	\$	(533,003) \$	646,167	\$	452,370		

Long-term liability activity for the year ended September 30, 2022, was as follows for business-type activities:

	Beginning			Ending		e Within
	Balance	Additions	Reductions	Balance	0	ne Year
Business-type activities						
Other liabilities:						
Compensated absences	\$ 107,494	\$ 75,003	\$ (67,295) \$	115,202	\$	57,601
Total other liabilities	107,494	75,003	(67,295)	115,202		57,601
Business-type activities						
long-term liabilities	\$ 107,494	\$ 75,003	\$ (67,295) \$	115,202	\$	57,601

Compensated absences and net pension liability will be liquidated in future periods primarily by the General Fund for governmental activities. Business-type activities compensated absences will be liquidated by the respective proprietary fund.

#### Interfund Receivables, Payables And Transfers

Fund	Re	eceivable		Payable		
General Fund	\$	5,696	\$	-		
Utility Fund		-		5,696		
Total	\$	5,696	\$	5,696		
		Transfers in:				
	Gei	neral Fund		Total		
Transfers out:						
Sales Tax Revenue Fund	\$ 2	2,429,471	\$	2,429,471		
Utility Fund		206,310		206,310		
	\$ 2	2,635,781	\$	2,635,781		

The transfer from the Sales Tax Revenue Fund to the General Fund provides reimbursement for budgeted capital improvements restricted with funds. The transfers from the Utility Fund to the General Fund were to provide reimbursement for administrative expenses.

#### Net Investment In Capital Assets

The elements of this calculation are as follows:

	G	overnmental Activities	В	usiness-Type Activities	Total
Capital assets (net) Less construction payable related to capital assets	\$	14,876,419 (99,685)	\$	23,874,238 (158,187)	\$ 38,750,657 (257,872)
Net investment in capital assets	\$	14,776,734	\$	23,716,051	\$ 38,492,785

#### **Note 3: RETIREMENT PLANS**

#### **Employee Retirement Plans and Pension Plans**

The Town participates in three public employee retirement plans. These plans are a single-employer defined benefit police officer's pension plan for its sworn police officers (Town of Lady Lake Municipal Police Officers' Retirement Trust Fund) (the Plan), a defined contribution plan for Management (the Management plan) and a defined contribution plan for all other Town employees (the General Employees plan) meeting certain age and length of service requirements.

#### **Defined Contribution Plans**

The Town's Money Purchase Plan and Trust (the General Employees plan) is an adoption of the Mission Square Retirement Corporation 401-a Governmental Money Purchase Plan and Trust, which is administered by the Mission Square Retirement Corporation. The General Employees plan was established effective October 8, 2001, with no amendments during the year. All general employees at least 18 years of age, except police officers and certain senior Town executives, are eligible to participate in the General Employees plan.

The Town's Money Purchase Plan and Trust (the Management plan) is an adoption of the Mission Square Retirement Corporation 401-a Governmental Money Purchase Plan and Trust, which is administered by the Mission Square Retirement Corporation. The General Employees plan was established effective June 30, 1999, with no amendments during the year. Only certain senior Town executives are eligible to participate in the Management plan.

Since these plans qualify as defined contribution plans, the assets, liabilities, net position and operations are not recorded within the Town's financial statements.

#### **Contributions**

#### **General Employees**

The Town contributes six (6%) to eight percent (8%) of eligible compensation, depending on length of service. There are no mandatory employee contributions to the plan, but voluntary employee only before tax and after tax contributions are permitted. Under the provisions of the Defined Contribution Plan, employees are eligible for normal retirement at age 65.

#### **Contributions (Continued)**

General Employees (Continued)

An employee who leaves the employment of the Town is entitled to a portion of the Town's contributions based on the following vesting schedule:

		Percentage of
	Years of Service	Balance Vested
,	1	50%
	2	75%
	3	100%

#### Management

The Town contributes seven (7%) to eight percent (8%) of eligible compensation, depending on length of service. There are no mandatory employee contributions to the plan, but voluntary employee only before tax and after tax employee contributions are permitted. Under the provisions of the Defined Contribution Plan, employees are eligible for normal retirement between age 55-60, depending on hire date. Employees are immediately 100% vested in account balances.

The employer's contributions for both plans was \$120,214 for the year ended September 30, 2022.

#### **Pension Plan**

The Plan is maintained as a pension trust fund and included as part of the Town's reporting entity. The Plan does not issue a stand-alone financial report.

The Police Pension Board hired a third party for administrative oversight of the Police Officers' Pension Trust Fund. The Plan was established on August 20, 1990, providing for pension, death and disability benefits. It is subject to Provisions of Chapter 185, Florida Statutes.

The Plan, in accordance with the above Statute, is governed by a five-member pension Board. Two police officers who are elected by a majority of the members of the Plan, two current residents of the Town who are appointed by the Town Commission, and a fifth member who is elected by the other four members constitute the Pension Board. The Town and the Plan participants are obligated to fund all plan costs based upon actuarial valuations. The Town is authorized to establish benefit levels and the Board of Trustees approves the actuarial assumptions used in determination of contribution levels.

#### Town of Lady Lake, Florida Notes to Financial Statements

#### **Note 3: RETIREMENT PLANS (Continued)**

#### Pension Plan (Continued)

Benefits under the Plan are computed on the basis of age, years of service, average final compensation, and credited service. Effective October 1, 2021, the Town approved changes to the Lady Lake Police Officers' Retirement Trust Fund per Ordinance 2021-20. Retirement age was reduced from age 55 and 10 years to age 55 and 8 years. Non-vested members are entitled to 100% refund of their accumulated contributions, without interest, if they discontinue employment prior to the 10 year vesting period.

As of October 1, 2021, the date of the Plan's latest actuarial valuation, the Plan had 30 active participants.

Plan participants contribute 5% of earnings. The Town contributes the remaining amount necessary for payment of normal costs and amortization of the accrued past service liability as provided for in Part VII of Chapter 112, Florida Statutes. Plan members vest after eight years of service and are eligible for distribution of accrued benefits upon age 55 with eight years of credited service, or after twenty years regardless of age, effective October 1, 2021 through Ordinance 2021-20.

#### Annual Money-Weighted Rate of Return

For the fiscal year ended September 30, 2022, the annual money-weighted rate of return, net of investment expense on Plan investments was (17.11%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### Pension Plan (Continued)

Net Pension Asset (Liability)

The following schedule displays the components of the net pension asset as of the Town's measurement date of September 30, 2022.

	Increase (Decrease)								
		Total		Plan					
		Pension		Fiduciary	Ν	let Pension			
		Liability	1	let Position		Liabiility			
		(a)		(b)		(a) - (b)			
Balances as of September 30, 2021	\$	9,710,797	\$	11,651,315	\$	(1,940,518)			
Changes for the year:									
Service cost		439,992		-		439,992			
Interest		692,768		-		692,768			
Share Plan Allocation		9,542	`	-		9,542			
Difference between expected and actual									
experience		(19,432)		-		(19,432)			
Contributions - Employer		-		267,528		(267,528)			
Contributions - State				129,085		(129,085)			
Contributions - Employee		-		86,735		(86,735)			
Net investment income		-		(1,977,047)		1,977,047			
Benefit payments, including									
refunds of employee contributions		(508,197)		(508,197)		-			
Administrative expense		-		(46,476)		46,476			
Net changes		614,673		(2,048,372)		2,663,045			
Balance at September 30, 2022	\$	10,325,470	\$	9,602,943	\$	722,527			

#### Pension Plan (Continued)

#### **Actuarial Assumptions**

The pension liability was determined by an actuarial valuation as of October 1, 2020 updated to September 30, 2022 using the following actuarial assumptions:

#### Actuarial method and assumptions:

Inflation	2.50%
Salary Increases	Service based
Discount Rate	7.00%
Investment Rate of Return	7.00%

#### Investments

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2022 are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic Equity	45.00%	7.50%
International Equity	15.00%	8.50%
Broad Market Fixed Income	25.00%	2.50%
Global Fixed Income	5.00%	3.50%
Private Real Estate	10.00%	4.50%
Total	100.00%	

#### Pension Plan (Continued)

#### Discount Rate

The discount rate used to measure the total pension asset was 7%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the net pension asset calculated using the discount rate of 7% as well as what it would be if it were calculated using a discount rate that is 1% lower (6%) and 1% higher (8%) than the current rate:

	1 % Decrease	Current Discount F	Rate	1 % Inci	rease
	 (6.0%)	(7.0%)		(8.09	%)
Net pension liability (asset)	\$ 1,945,196	\$ 722,	527	\$	(292,907)

#### Pension Expense and Deferred Inflows and Outflows of Resources Related to Pension

For the year ended September 30, 2022, the Town recognized a pension expense of \$267,528. At September 30, 2022, the Town reported deferred outflows of resources and deferred inflows of resources from the following sources:

		Deferred		eferred
	0	utflows of	Ir	nflows of
	1	Resources	R	esources
Differences between Expected and Actual Experience	\$	-	\$	131,888
Changes of assumptions		165,992		33,014
Net difference between Projected and Actual Earnings				
on Pension Plan investments		1,471,349		-
Total	\$	1,637,341	\$	164,902

#### Pension Expense and Deferred Inflows and Outflows of Resources Related to Pension (Continued)

Deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

#### Year ended September 30:

2023	\$ 303,631
2024	314,054
2025	296,725
2026	558,029
2027	-
Thereafter	-

#### Post-Employment Benefits Other than Pensions (OPEB)

The OPEB plan is a single-employer benefit plan administered by the Town. Medical and dental insurance benefits are provided to employees and their eligible dependents through an employee group medical and dental insurance plan. In accordance with Section 112.0801 of the Florida Statutes, because the Town provides a medical plan to active employees and their eligible dependents, the Town is also required to provide retirees with the opportunity to participate in this insurance. Benefit provisions for the insurance are established and may be amended by the Town Commission. The retirees pay the full group premium amount for health insurance with no explicit subsidy from the Town. At September 30, 2022, the Town had two retirees continuing to participate in group medical and three participating in group dental. Management does not anticipate a significant number of future retirees to request continued coverage, therefore, no material liability is recognized.

#### **Note 4: RISK MANAGEMENT**

Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of property and other assets; errors and omissions by employees; and natural disasters, particularly during the hurricane season of June through November. The Town has purchased various types of insurance to protect itself. There have been no changes in insurance coverage during the current fiscal year. There were no changes in insurance coverage from the previous year. The Town does not participate in a risk pool and does not retain any of the risks of loss.

#### Town of Lady Lake, Florida Notes to Financial Statements

#### **Note 5: COMMITMENTS AND CONTINGENCIES**

During the ordinary course of its operation, the Town is party to various claims, legal actions, and complaints. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of counsel for the Town, the liabilities which may arise from such actions would not result in losses which would exceed the liability insurance limits in effect at the time the claim arose or otherwise materially affect the financial condition of the Town or results of activities.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund(s). The amount, if any, of expenditures from current or prior years which may be disallowed by the grantor cannot be determined at this time although the Town expects such amounts not recorded, if any, to be immaterial.

The Town has active construction projects as of September 30, 2022. At year-end, the Town's commitments by project are as follows:

Total commitments	\$ 17,805,000
WRF Plant	13,400,000
Well Expansion	3,630,000
Walking Trail	\$ 775,000

The commitments are being financed by governmental and enterprise revenues and from awarded grants.

# REQUIRED SUPPLEMENTARY INFORMATION



# Town of Lady Lake, Florida Schedule of Revenues, Expenditures and Changes in Fund Balance Budget to Actual - General Fund

				Variances
				Final Budget
	Budgeted	l Amounts		Positive/
For the year ended September 30, 2022	Original	Final	<b>Actual Amounts</b>	(Negative)
				_
Revenue				
Ad valorem taxes	\$ 4,395,333	\$ 4,395,333	\$ 4,428,480	\$ 33,147
Special assessments	1,030,500	1,030,500	1,043,774	13,274
Utility taxes	1,964,000	1,964,000	1,984,316	20,316
Franchise fees	1,553,855	1,553,855	1,663,918	110,063
Sales tax	2,223,355	2,223,355	2,391,109	167,754
Intergovernmental revenues	154,378	154,378	220,828	66,450
Licenses and permits	481,020	481,020	495,325	14,305
Charges for services	214,500	214,500	288,928	74,428
Fines and forfeitures	17,700	17,700	85,855	68,155
Interest income	31,040	31,040	60,202	29,162
Rental and other income	105,645	176,357	425,554	249,197
Total revenues	12,171,326	12,242,038	13,088,289	846,251
Expenditures				
General government	3,647,420	3,647,420	2,499,747	1,147,673
Public safety	5,993,179	6,018,904	5,604,058	414,846
Public works	2,331,912	2,331,912	2,035,006	296,906
Growth management	458,667	458,667	422,620	36,047
Culture/recreation	1,659,956	1,659,956	1,480,922	179,034
Capital outlay	1,483,902	3,050,403	1,915,131	1,135,272
				_
Total expenditures	15,575,036	17,167,262	13,957,484	3,209,778
Excess of revenues over expenditures	(3,403,710)	(4,925,224)	(869,195)	(2,363,527)
Other Financing Sources				
Transfers in	1,980,241	3,393,262	2,635,781	757,481
Proceeds from sale of capital assets	20,000	20,000	-	20,000
Total other financing sources	2,000,241	3,413,262	2,635,781	777,481
Net change in fund balances	(1,403,469)	(1,511,962)	1,766,586	(1,586,046)
Fund balance, beginning of year	14,205,017	14,205,017	14,205,017	-
Fund balance, end of year	\$ 12,801,548	\$ 12,693,055	\$ 15,971,603	\$ (1,586,046)

### Town of Lady Lake, Florida Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget to Actual – Sales Tax Revenue Fund

								Variances
		Budgeted	l Am	ounts				nal Budget Positive/
For the year ended September 30, 2022		Original		Final	Act	ual Amounts		Negative)
Parame								
Revenue Sales tax	\$	1,425,000	Ś	1,425,000	\$	1,925,551	\$	500,551
Interest income	Ş	4,500	Ş	4,500	Ą	1,923,331	Ş	7,977
Total revenues		1,429,500		1,429,500		1,938,028		508,528
Expenditures								
Total expenditures		-		-		-		-
Excess of revenues over expenditures		1,429,500		1,429,500		1,938,028		508,528
Other Financing Sources								
Transfers out		-		-		(2,429,471)		2,429,471
Total other financing sources		-		-		(2,429,471)		2,429,471
Net change in fund balances		1,429,500		1,429,500		(491,443)		2,937,999
Fund balance, beginning of year		3,421,466		3,421,466		3,421,466		
Fund balance, end of year	\$	4,850,966	\$	4,850,966	\$	2,930,023	\$	2,937,999

### Town of Lady Lake, Florida Budgetary Notes to Required Supplementary Information

#### **Note 1: BUDGETARY INFORMATION**

The Town adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- a) Prior to the end of the fiscal year, the department heads and Finance Director prepare a proposed budget for the next succeeding fiscal year and the Town Manager submits it to the Commission. The recommended budget includes proposed expenditures and the sources of receipts to finance them.
- b) Complete copies of the proposed budget are made available for public inspection. Public hearings are conducted to obtain taxpayers' comments.
- c) The budget is enacted through passage of an ordinance and becomes the basis for the millage levied by the council.
- d) The Town Manager is authorized to transfer budgeted amounts between line items within a department; however, any revisions that alter the total expenditures of any department must be approved by the Commission. Expenditures may not exceed legal appropriations at the department level. All appropriations lapse at year end.
- e) Formal budgetary integration is employed as a management control device during the year for the General Fund and all major, special revenue funds (if any).
- f) Budgets are legally adopted on a basis consistent with GAAP except for certain transfers, debt service, and certain intragovernment amounts.
- g) The budgetary comparison schedule shown in the accompanying required supplementary information presents comparisons of the legally adopted budget, as amended, with actual results. The originally adopted budget is presented for purposes of comparison to the final, amended budget.

### Town of Lady Lake, Florida Schedules of Police Officers' Pension Fund

### Schedule of Changes in Net Pension Asset and Related Ratios Last 10 Fiscal Years

		2022	2021	2020
Total Pension Liability				
Service cost	\$	439,992	\$ 310,932	\$ 353,932
Interest		692,768	658,877	594,885
Change in Excess State Money		-	-	-
Share Plan Allocation		9,542	19,792	18,280
Change of benefit terms		-	462,151	-
Differences between expected				
and actual experience		(19,432)	(90,188)	(14,413)
Changes of assumptions		-	249,989	(132,057)
Contributions - Buy Back		-	-	38,801
Benefit payments, including refunds of				
employee contributions		(508,197)	(431,268)	(360,585)
Net change in total pension liability		614,673	1,180,285	498,843
Total pension liability, beginning		9,710,797	8,530,512	8,031,669
Total pension liability, ending (a)	\$1	.0,325,470	\$ 9,710,797	\$ 8,530,512
Plan Fiduciary Net Position				
Contributions - Employer	\$	267,528	\$ 217,593	\$ 191,866
Contributions - State		129,085	124,682	121,658
Contributions - Employee		86,735	87,037	76,746
Contributions - Buy Back		-	-	38,801
Net investment income	(	(1,977,047)	1,985,061	761,986
Benefit payments, including refunds of				
employee contributions		(508,197)	(431,268)	(360,585)
Administrative expense		(46,476)	(54,040)	(48,163)
Net change in plan fiduciary net position	(	(2,048,372)	1,929,065	782,309
Plan fiduciary net position, beginning	1	1,651,315	9,722,250	8,939,941
Plan fiduciary net position, ending (b)		9,602,943	11,651,315	9,722,250
Net pension liability (asset) - ending (a) - (b)	\$	722,527	\$ (1,940,518)	\$ (1,191,738)
Plan fiduciary net position as a percentage of				
the total pension liability		93.00%	119.98%	113.97%
Covered payroll	\$	1,734,694	\$ 1,740,741	\$ 1,534,928
Net pension asset as a percentage of covered payroll		41.65%	(111.48%)	(77.64%)

# Town of Lady Lake, Florida Schedules of Police Officers' Pension Fund (Continued)

2019		2018	2017			2016		2015		2014
\$ 340,709	\$	350,792	\$	346,389	\$	359,638	\$	346,441	\$	353,104
573,785	<b>.</b>	551,308		512,808		488,520		460,104		418,085
-	-	(53,498)		4,972		3,744		399		-
18,239	)	39,018		-		-		-		-
-	-	-		-		-		-		-
(303,366	5)	(47,663)		(63,314)		(366,717)		(217,494)		-
-	-	245,986		-		122,831		-		-
-	-	-		-		-		-		-
(342,541	.)	(314,904)		(292,124)		(263,148)		(208,033)		(236,641)
286,826	;	771,039		508,731		344,868		381,417		534,548
7,744,843	}	6,973,804	(	6,465,073		6,120,205	!	5,738,788	į	5,204,240
\$ 8,031,669	\$	7,744,843	\$ (	6,973,804	\$	6,465,073	\$ (	6,120,205	\$!	5,738,788
\$ 182,501	. \$	186,876	\$	151,316	\$	219,966	\$	205,780	\$	262,722
121,575	•	109,637		102,879		101,651		98,306		88,482
79,127	•	74,751		73,295		73,522		73,002		77,358
-	-	-		-		-		-		-
353,758	}	695,027		812,313		587,197		(8,855)		509,283
(342,541	.)	(314,904)		(292,124)		(263,148)		(208,033)		(236,641)
(49,636	5)	(28,844)		(27,452)		(29,580)		(31,352)		(25,607)
344,784	ļ	722,543		820,227		689,608		128,848		675,597
8,595,157	,	7,872,614	-	7,052,387		6,362,779	(	6,233,931	į	5,558,334
8,939,941	•	8,595,157		7,872,614	,	7,052,387		6,362,779	(	5,233,931
\$ (908,272	2) \$	(850,314)	\$	(898,810)	\$	(587,314)	\$	(242,574)	\$	(495,143)
111.319	%	110.98%		112.89%		109.08%		103.96%		108.63%
\$ 1,460,011	. \$	1,495,012	\$ 1	1,465,893	\$	1,470,437	\$	1,460,023	\$ 1	1,547,154
(62.21%	5)	(56.88%)		(61.31%)		(39.94%)		(16.61%)		(32.00%)

### Town of Lady Lake, Florida Schedules of Police Officers' Pension Fund (Continued)

### Schedule of Contributions Last 10 Fiscal Years

			Co	ntribution					
			in F	Relation to				Percen	tage
		Actuarially	Α	ctuarially	Co	ntribution		of Cove	ered
Year	D	etermined	De	etermined		(Excess)	Covered	Payro	oll
Ended	C	Contribution		ntribution	D	eficiency	Payroll	Contrib	uted
September 30		(a) (b		(b) (a-b)		(a-b)	(c)	(b/c	:)
2022	\$	364,286	\$	387,071	\$	(22,785)	\$ 1,734,694		22.31%
2021		330,741		322,483		8,258	1,740,741		18.53%
2020		299,311		295,244		4,067	1,534,928		19.24%
2019		271,562		285,838		(14,276)	1,460,011		19.58%
2018		284,052		310,993		(26,941)	1,495,012		20.80%
2017		278,520		249,223		29,297	1,465,893		17.00%
2016		270,560		317,873		(47,313)	1,470,437		21.62%
2015		303,687		303,687		-	1,460,023		20.80%
2014		351,204		351,204		-	1,547,154		22.70%

#### Annual Money Weighted Rate of Return Last 10 Fiscal Years

	Annual Money- Weighted
	weignteu
Year	Rate of Return
Ended	Net of
September 30	Investment Expense
2022	-17.11%
2021	20.53%
2020	8.56%
2019	4.14%
2018	8.86%
2017	11.57%
2016	9.20%
2015	-0.14%
2014	9.08%

**Note:** Information is not available for years preceding fiscal year 2014.

#### **Actuarial Assumptions**

Valuation date	9/30/2022
Actuarial method and assumptions:	
Investment rate of return	7.00%
Discount Rate	7.00%
Inflation rate	2.50%
Salary Increases	Service based

### Town of Lady Lake, Florida Notes to Schedules of Police Officers' Pension Fund

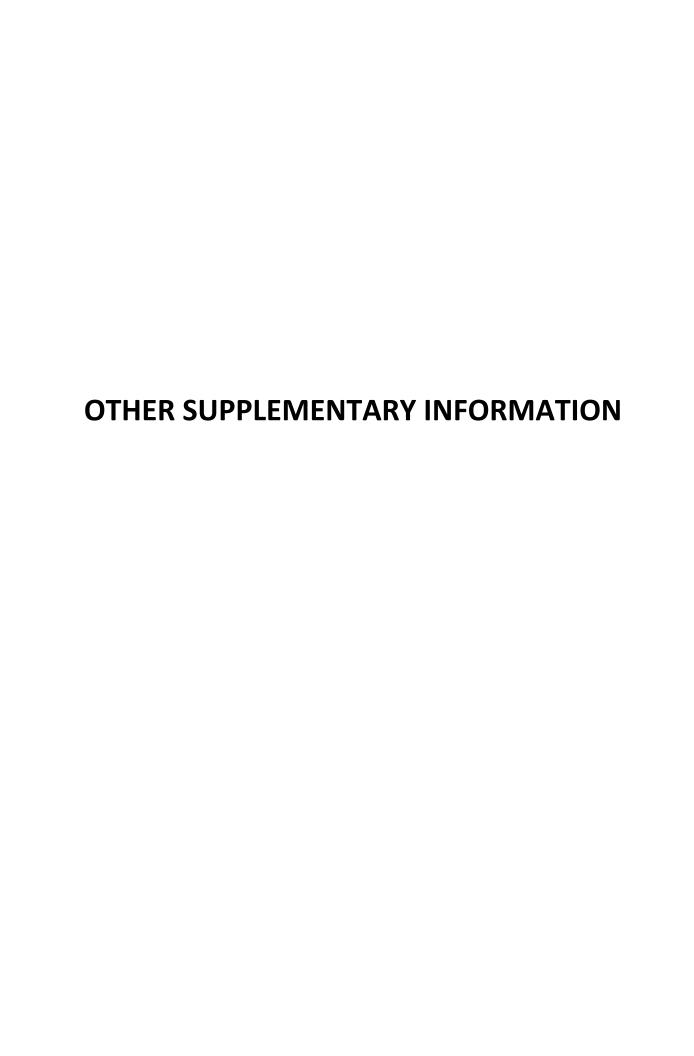
#### **Note 1: NOTES TO SCHEDULE**

The amounts presented for each fiscal year were determined as of September 30. The Town implemented GASB Statement No. 68 for the fiscal year ended September 30, 2014. As a result, this information is only available for the past nine fiscal years.

#### **Note 2: PRIOR YEAR NOTES TO SCHEDULE**

For measurment date September 30, 2021, the investment rate of return was lowered from 7.25% to 7.00% per year, net of investment related expenses.





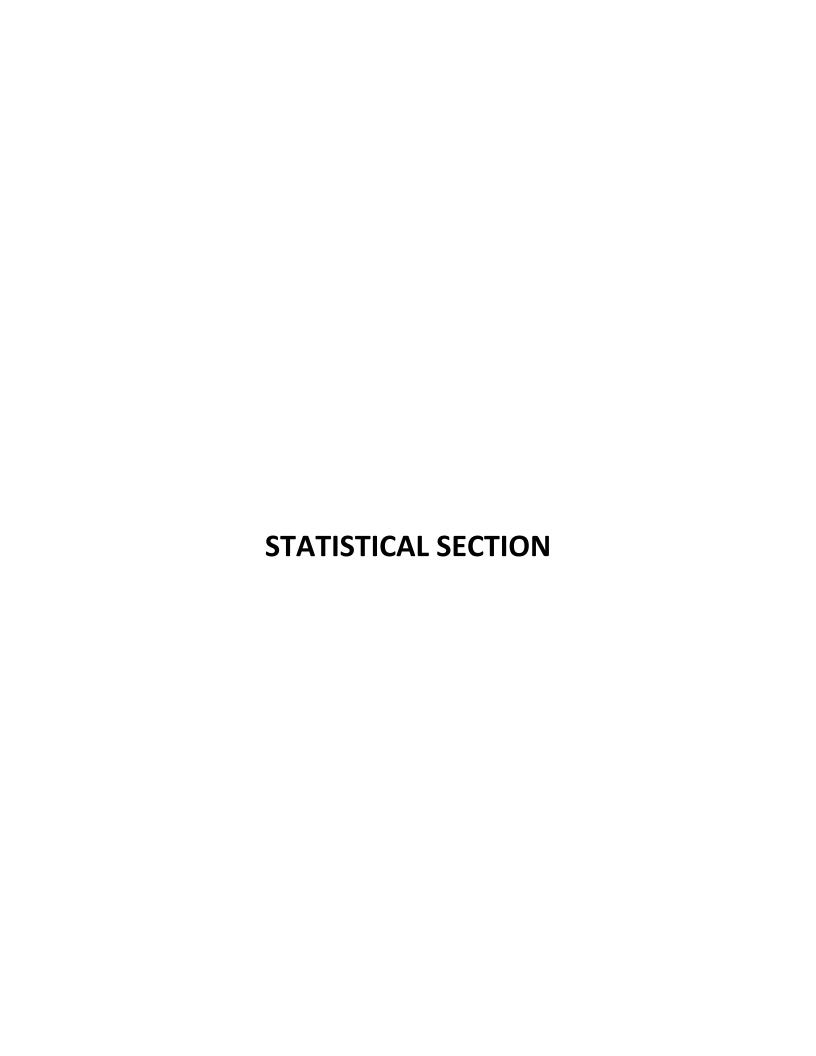


# Town of Lady Lake, Florida Schedule of Revenues and Expenses Compared to Budget (Budgetary Basis) Enterprise Fund – Utility Fund

	Utility Fund								
						Variance			
		Final				Positive/			
For the year ended September 30, 2022		Budget		Actual	(	Negative)			
Operating Revenues									
Charges for services	\$	4,179,333	\$	4,624,133	\$	444,800			
Fees		34,218		42,880		8,662			
Total operating revenues		4,179,333		4,667,013		453,462			
Operating Expenses									
Personnel services		1,153,070		944,572		208,498			
Operating		3,047,153		2,585,939		461,214			
Total operating expenses		4,200,223		3,530,511		669,712			
Operating income (loss)		(20,890)		1,136,502		1,157,392			
Operating income (ioss)		(20,830)		1,130,302		1,137,332			
Non-operating revenues									
Interest income		5,050		30,493		25,443			
Miscellaneous		2,500		12,369		9,869			
Total non-operating revenues		7,550		42,862		35,312			
Occupios income (leas) before exactifications									
Operating income (loss) before contributions		(42.242)		4 470 264		4 402 704			
and transfers		(13,340)		1,179,364		1,192,704			
Transfers out		(206,310)		(206,310)		-			
Change in net position	\$	(219,650)	\$	973,054	\$	1,192,704			

Note: Depreciation expense of \$1,226,347 and impact fees revenue of \$512,605 are not budgeted and, therefore, are not included on this schedule.





#### STATISTICAL SECTION

This part of the Town of Lady Lake, Florida's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

#### **Table of Contents**

#### A. Financial Trends

These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.

**Schedule A1** Net Position by Component

**Schedule A2** Changes in Net Position – Governmental Funds

**Schedule A3** Fund Balances – Governmental Funds

**Schedule A4** Changes in Fund Balances – Governmental Funds

#### **B. Revenue Capacity**

These schedules contain information to help the reader assess the Town's most significant local own-source revenues - ad valorem property taxes, occupational license taxes, and building permits revenues.

**Schedule B1** Tax Revenues by Source Governmental Funds

**Schedule B2** Assessed Value and Estimated Actual Value of Taxable Property

**Schedule B3** Direct and Overlapping Property Tax Rates

**Schedule B4** Principal Property Taxpayers

**Schedule B5** Property Tax Levies and Collections

#### **Statistical Section (Continued)**

#### C. Debt Capacity

These schedules present information to help the reader assess the affordability of the Town's current levels of debt outstanding and the Town's ability to issue additional debt in the future, as necessary.

**Schedule C1** Ratios of Outstanding Debt by Type

Schedule C2 Pledged Revenue Coverage

#### D. Demographic and Economic Information Financial Trends

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.

Schedule D1 Demographic Statistics

**Schedule D2** Demographic and Economic Statistics

Schedule D3 Principal Employers

#### **E. Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

**Schedule E1** Employees by Function/Program

**Schedule E2** Operating Indicators by Function/Program

**Schedule E3** Capital Asset Statistics by Function/Program

#### **Additional Notes**

Unless otherwise noted, the information in these schedules is derived from the Town's Annual Comprehensive Financial Report (ACFR) for the relevant year.

### **Town of Lady Lake, Florida Net Position by Component**

Last Ten Fiscal Years Schedule A1

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Governmental activities										_
Net investment in										
capital assets	\$ 14,776,734	\$ 14,142,215	\$ 14,304,285	\$ 14,427,310	\$ 14,612,058	\$ 14,700,622	\$ 12,615,596	\$ 12,253,224	\$ 11,831,421	\$ 10,682,438
Restricted	5,480,085	2,327,963	2,266,913	2,327,563	2,334,342	2,060,287	2,182,543	2,098,552	1,973,787	1,917,907
Unrestricted	13,624,971	15,793,409	13,805,317	12,106,114	11,501,590	10,347,351	9,212,834	7,361,403	5,467,962	6,736,665
Total governmental activities										
net position	33,881,790	32,263,587	30,376,515	28,860,987	28,447,990	27,108,260	24,010,973	21,713,179	19,273,170	19,337,010
Business-type activities										
Net investment in										
capital assets	23,716,051	21,663,297	21,515,103	21,502,753	19,536,904	19,356,812	19,805,320	20,263,034	21,246,272	21,260,019
Restricted	162,673	2,660,474	1,818,871	2,420,018	1,303,346	1,819,281	1,579,323	1,550,223	1,223,405	1,323,003
Unrestricted	3,711,135	3,006,776	3,019,695	3,076,846	2,473,513	2,300,558	2,476,071	2,660,877	2,365,504	2,109,382
Total business-type activities										
net position	27,589,859	27,330,547	26,353,669	26,999,617	23,313,763	23,476,651	23,860,714	24,474,134	24,835,181	24,692,404
Primary government										
Net investment in										
capital assets	38,492,785	35,805,512	35,819,388	35,930,063	34,148,962	34,057,434	32,420,916	32,516,258	33,077,693	31,942,457
Restricted	5,642,758	4,988,437	4,085,884	4,747,581	3,637,688	3,879,568	3,761,866	3,648,775	3,197,192	3,240,910
Unrestricted	17,336,106	18,800,185	16,825,012	15,182,960	13,975,103	12,647,909	11,688,905	10,022,280	7,833,466	8,846,047
Total primary government										
net position	\$ 61,471,649	\$ 59,594,134	\$ 56,730,284	\$ 55,860,604	\$ 51,761,753	\$ 50,584,911	\$ 47,871,687	\$ 46,187,313	\$ 44,108,351	\$ 44,029,414

#### Notes:

Accounting standards require that net position be reported in three components in the financial statements: net investment in capital assets; restricted; and unrestricted. Net position is considered restricted only (a) when an external party, (b) a constitutional provision, (c) or enabling legislation imposes legally enforceable limits on how they may be used.

# Town of Lady Lake, Florida Change in Net Position-Governmental Activities

Last Ten Fiscal Years										Schedule A2
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Expenses:										
Governmental activities										
General government	\$ 3,158,835	2,497,141	\$ 2,269,596	\$ 2,056,037	\$ 2,053,017	1,903,693.00	\$ 1,730,431	\$ 1,742,534	\$ 1,668,708	\$ 1,521,779
Public safety	6,030,139	5,686,900	4,927,303	4,958,150	4,915,400	3,924,096	4,006,978	4,234,108	4,485,737	4,433,960
Public works	2,360,924	2,259,528	2,238,018	2,032,846	2,426,249	1,950,796	1,880,482	1,710,173	2,118,038	1,809,065
Growth Management	423,346	326,594	350,102	379,399	368,809	325,481	233,680	265,218	243,718	248,856
Culture/recreation	1,641,176	1,721,447	1,875,363	1,655,769	1,679,340	1,482,354	1,444,723	1,299,452	1,326,100	1,332,810
Interest on long term debt	-	-	-	-	-	4,819	79,468	116,230	137,017	139,871
Total governmental activities expenses	13,614,420	12,491,610	11,660,382	11,082,201	11,442,815	9,591,239	9,375,762	9,367,715	9,979,318	9,486,341
Business type activities										
Water and sewer	3,535,607	3,194,242	3,196,626	2,914,727	2,708,427	2,707,647	2,552,983	2,497,723	2,575,431	2,525,879
Garbage	1,221,251	1,186,560	1,166,355	1,137,596	1,103,068	1,071,930	1,054,906	336,229	330,661	328,389
Total business type activities expenses	4,756,858	4,380,802	4,362,981	4,052,323	3,811,495	3,779,577	3,607,889	2,833,952	2,906,092	2,854,268
Total primary government expenses	18,371,278	16,872,412	16,023,363	15,134,524	15,254,310	13,370,816	12,983,651	12,201,667	12,885,410	12,340,609
Danage Develope										
Program Revenues:										
Governmental activities										
Charges for services:	405.225	40.242	24.000	22.540	05.665	147.005	20.061	25 200	26.257	46.061
General government	495,325	48,342	24,999	33,549	95,665	147,905	28,061	35,390	26,257	46,061
Public safety Public works	1,254,302	1,610,671 60,754	1,567,838	1,323,201 37,023	1,519,432	1,297,263 116,439	1,208,703 33,798	1,390,133	1,270,751	1,180,261
	- 62.042	•	43,796	,	46,598	•	,	53,469	39,447	16,996
Growth Management Culture/recreation	62,942	73,105	58,925	92,569	123,845	123,685	69,590	107,165	84,945	63,305
•	15,458	48,516	74,055	106,940	112,430	66,544	52,236	54,430	48,550	48,081
Operating grants and contributions	343,783 166,103	666,082 163,380	299,482 70,798	545,935 100,751	437,937 196,056	368,848 546,634	271,989 166,767	224,196	210,371 1,207,037	180,793 55,155
Capital grants and contributions  Total program governmental activities revenues	2,337,913	2,670,850	2,139,893	2,239,968	2,531,963	2,667,318	1,831,144	375,154 2,239,937	2,887,358	1,590,652
Total program governmental activities revenues	2,337,913	2,670,830	2,139,693	2,239,908	2,551,905	2,007,318	1,031,144	2,239,937	2,007,330	1,590,652
Program Revenues:										
Business type activities										
Charges for services:										
Water and sewer	3,433,443	3,007,052	2,606,519	2,456,493	2,104,242	2,040,408	2,007,404	1,906,133	1,881,494	1,796,910
Garbage	1,233,570	1,234,453	1,223,613	1,205,529	1,187,130	1,170,324	1,155,701	367,953	364,311	360,974
Capital grants and contributions	512,605	1,230,332	92,286	2,252,749	147,885	295,678	39,670	324,250	161,466	520,624
Total business type activities program revenues	5,179,618	5,471,837	3,922,418	5,914,771	3,439,257	3,506,410	3,202,775	2,598,336	2,407,271	2,678,508
Total program revenues	7,517,531	8,142,687	6,062,311	8,154,739	5,971,220	6,173,728	5,033,919	4,838,273	5,294,629	4,269,160
Net (expense) revenue										
Net governmental activities (expense) revenue	(11,276,507)	(9,820,760)	(9,520,489)	(8,842,233)	(8,910,852)	(6,923,921)	(7,544,618)	(7,127,778)	(7,091,960)	(7,895,689)
Net business type activities (expense) revenue	422,760	1,091,035	(440,563)	1,862,448	(372,238)	(273,167)	(405,114)	(235,616)	(498,821)	(175,760)
Total primary government net (expense) revenue	\$ (10,853,747)	(8,729,725)	\$ (9,961,052)	\$ (6,979,785)	\$ (9,283,090)	\$ (7,197,088)	\$ (7,949,732)	\$ (7,363,394)	\$ (7,590,781)	\$ (8,071,449)

# Town of Lady Lake, Florida Change in Net Position-Governmental Activities (Continued)

Last Ten Fiscal Years											Schedule A2
	2022	2 202	1 2020	2019	2018		2017	2016	2015	2014	2013
General Revenues:											
Governmental activities											
Property taxes	\$ 4,428,480	\$ 4,265,864	\$ 3,913,190	\$ 3,626,787	\$ 3,399,162	\$ 3,15	56,218	\$ 3,118,280	\$ 3,066,208	\$ 2,541,325	\$ 2,499,157
Franchise fees	1,663,918	1,541,144	1,521,408	1,557,631	1,474,639	1,39	90,322	1,383,861	1,395,373	1,395,151	1,283,585
Sales taxes	4,316,660	2,736,286	2,321,548	2,523,438	2,348,220	2,21	19,432	2,146,461	2,051,083	1,924,431	1,801,238
Public utility taxes	1,984,316	1,911,712	1,873,916	1,941,351	2,007,958	2,09	94,236	1,992,703	2,015,130	978,520	2,361,744
Excise Taxes and other taxes	222,347	1,038,499	1,104,900	411,278	1,132,487	99	99,464	978,777	868,786	824,495	669,589
Investment income	72,679	48,279	45,555	1,045	22,616	2	20,036	-	27,084	10,400	-
Transfers,net	206,310	166,048	255,500	(1,745,000)	(134,500)	14	41,500	222,330	144,123	(646,202)	(585,987)
Total governmental activities	12,894,710	11,707,832	11,036,017	8,316,530	10,250,582	10,02	21,208	9,842,412	9,567,787	7,028,120	8,029,326
Business type activities											
Investment income and other income	42,862	51,791	50,215	78,406	74,850	3	30,604	14,024	18,692	(4,604)	19,598
Transfers, net	(206,310	) (166,048	(255,500)	1,745,000	134,500	(14	41,500)	(222,330)	(144,123)	646,202	585,987
Total business type activities	(163,448	) (114,257	(205,285)	1,823,406	209,350	(11	10,896)	(208,306)	(125,431)	641,598	605,585
Total primary government	12,731,262	11,593,575	10,830,732	10,139,936	10,459,932	9,91	10,312	9,634,106	9,442,356	7,669,718	8,634,911
Change in Nat Bacities											
Change in Net Position	4 640 202	ć 4.007.073	ć 4 F4F F20	ć 442.007	ć 4 220 <del>7</del> 20	ć 2.00	07.007	ć 2 207 70 <i>4</i>	¢ 2.440.000	ć (62.040)	ć 422.627
Governmental activities	1,618,203		. , ,		\$ 1,339,730	. ,	,	\$ 2,297,794	\$ 2,440,009	. , , ,	
Business type activities	259,312		· , ,	3,685,854	(162,888)	•	84,063)	(613,420)	(361,047)	142,777	429,825
Change in Net Position	\$ 1,877,515	\$ 2,863,850	\$ 869,680	\$ 4,098,851	\$ 1,176,842	\$ 2,71	13,224	\$ 1,684,374	\$ 2,078,962	\$ 78,937	\$ 563,462

### Town of Lady Lake, Florida Fund Balances-Governmental Funds

Last Ten Fiscal Years Schedule A3

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
General Fund										
Reserved										
Nonspendable	\$ 9,664	\$ 51,501	\$ 47,178	\$ 53,044	\$ 49,097	\$ 49,488	\$ 46,031	\$ 41,004	\$ 44,981	\$ 70,346
Restricted	2,550,062	2,327,963	2,266,913	2,327,563	2,334,342	2,060,287	2,182,543	2,098,552	1,973,787	1,917,907
Committed	3,355,494	3,640,030	3,725,258	2,397,951	1,078,030	1,700,000	-	-	-	-
Assigned	31,706	23,935	33,629	58,532	92,632	158,777	770,904	766,158	11,386	7,139
Unassigned	10,024,677	8,161,588	7,321,945	7,812,316	7,804,930	6,604,574	7,345,746	6,087,035	5,274,753	5,879,340
Total General Fund	\$ 15,971,603	\$ 14,205,017	\$ 13,394,923	\$ 12,649,406	\$ 11,359,031	\$ 10,573,126	\$ 10,345,224	\$ 8,992,749	\$ 7,304,907	\$ 7,874,732
All other governmental funds	<b>.</b>									
Reserved										
Restricted	2,930,023	3,421,466	2,170,183	1,411,555	2,176,435	1,266,786	1,534,803	1,304,057	1,106,801	997,795
Total all other										
governmental funds	\$ 2,930,023	\$ 3,421,466	\$ 2,170,183	\$ 1,411,555	\$ 2,176,435	\$ 1,266,786	\$ 1,534,803	\$ 1,304,057	\$ 1,106,801	\$ 997,795

# Town of Lady Lake, Florida Change in Fund Balances-Governmental Funds

Last Ten Fiscal Years Schedule A4

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Revenues:	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Taxes	\$ 11,508,207	\$ 9,816,420	\$ 9,122,480	\$ 8,927,566	\$ 8,718,518	\$ 7,826,746	\$ 8,207,018	\$ 7,912,220	\$ 7,293,702	\$ 7,553,814
Licenses and permits	495,325	464,034	418,776	468,847	724,049	496,752	387,774	590,564	432,447	312,656
Intergovernmental	2,149,769	2,280,284	1,758,214	1,967,202	1,670,310	1,949,676	1,530,756	1,755,741	2,331,525	1,266,458
Charges for services	288,928	231,133	211,544	233,056	217,754	252,829	185,214	213,007	211,456	188,237
Fines and forfeits	85,855	28,027	21,444	29,569	34,081	35,031	30,624	44,695	46,955	52,245
Investment income	72,679	22,264	151,478	306,890	133,381	55,887	105,060	98,552	81,731	(41,207)
Miscellaneous	425,554	1,327,524	1,207,819	1,049,221	1,295,918	1,171,585	1,004,780	988,966	916,867	856,827
Total Revenues	15,026,317	14,169,686	12,891,755	12,982,351	12,794,011	11,788,506	11,451,226	11,603,745	11,314,683	10,189,030
Expenditures:										
General government	2,499,747	2,482,512	2,304,152	1,889,699	1,876,200	1,912,327	1,538,019	1,632,305	1,627,104	1,523,567
Public safety	5,604,058	5,659,848	5,134,138	4,882,448	4,640,086	4,482,304	4,484,607	4,388,499	4,558,273	4,405,663
Public works	2,035,006	2,077,264	2,012,006	1,960,815	2,508,867	1,782,135	1,715,032	1,524,132	2,033,250	1,694,717
Growth Management	422,620	310,386	346,542	374,420	349,849	310,336	223,873	256,226	267,524	242,670
Culture/recreation	1,480,922	1,560,621	1,634,149	, , , , , , , , , , , , , , , , , , , ,		1,157,207	1,090,028	947,118	1,112,112	986,624
Capital outlay	1,915,131		257,678	288,669	178,862	907,063	90,776	193,574	1,337,746	242,358
Debt service:	, ,	209,741	,	,	,	,	,	,	, ,	,
Principal retired	-	-	-	-	-	1,417,934	865,430	828,800	66,743	63,900
Interest	-	-	-	_	-	9,897	82,570	119,200	137,257	140,100
Total Expenditures	13,957,484	12,300,372	11,688,665	10,712,901	10,986,573	11,979,203	10,090,335	9,889,854	11,140,009	9,299,599
Excess (deficiency) of revenues										
over (under) expenditures	1,068,833	1,869,314	1,203,090	2,269,450	1,807,438	(190,697)	1,360,891	1,713,891	174,674	889,431
Other Financing Sources (Uses)										
Transfers in	2,635,781	566,048	905,270	474,611	412,836	1,777,331	1,315,671	1,217,709	437,333	348,123
Transfers out	(2,429,471)	(400,000)	(649,770)	(2,219,611)	(547,336)	(1,635,831)	(1,093,341)	(1,073,586)	(1,083,535)	(934,110)
Proceeds from sale of capital assets	-	26,015	45,555	1,045	22,616	9,082	-	27,084	10,709	16,634
Net other financing										
sources (uses)	206,310	192,063	301,055	(1,743,955)	(111,884)	150,582	222,330	171,207	(635,493)	(569,353)
Net Change in Fund Balances	\$ 1,275,143	\$ 2,061,377	\$ 1,504,145	\$ 525,495	\$ 1,695,554	\$ (40,115)	\$ 1,583,221	\$ 1,885,098	\$ (460,819)	\$ 320,078
Debt Service as a % of										
Noncapital Expenditures	0.0%	0.0%	0.0%	0.0%	0.0%	13.8%	9.8%	10.8%	2.2%	2.4%

## Town of Lady Lake, Florida Tax Revenues by Source Governmental Funds

Last Ten Fiscal Years Schedule B1

		Infracts	ucture Sales						,	Communications	
Fiscal Year	Property Tax	IIIII asti	Surtax	Excise Taxes	xcise Taxes Franchise Fees			Utility Taxes	Services Tax	Total Taxes	
 2022	\$ 4,428,480	\$	1,925,551	\$	2,391,109	\$	1,663,918	\$	1,433,674 \$		12,393,374
2021	4,265,864		1,648,054		446,761		1,541,144		1,362,032	552,565	9,816,420
2020	3,913,190		1,398,258		439,602		1,521,408		1,329,271	520,751	9,122,480
2019	3,626,787		1,435,272		466,168		1,557,631		1,294,268	547,440	8,927,566
2018	3,399,162		1,435,218		459,961		1,474,639		1,200,612	748,926	8,718,518
2017	3,156,218		1,366,700		433,054		1,390,322		1,177,342	303,110	7,826,746
2016	3,118,280		1,323,561		388,613		1,383,861		1,180,389	812,314	8,207,018
2015	3,066,208		1,270,229		300,666		1,395,373		1,108,981	770,763	7,912,220
2014	2,541,325		1,191,905		301,318		1,395,151		1,141,057	722,946	7,293,702
2013	2,499,157		1,121,772		287,556		1,283,585		1,057,169	1,304,575	7,553,814

### Town of Lady Lake, Florida Assessed Value and Estimated Actual Value of Taxable Property

Last Ten Fiscal Years Schedule B2

								Taxable Assessed Value as a
				Less: Tax-		Total		Percentage of
Fiscal Year	Ended		Personal	Exempt	Total Taxable	Direct	Estimated Actual	Actual Taxable
Septembe	er 30,	Real Property	Property	Property	Assessed Value	Tax Rate	Taxable Value	Value
2022	2	1,266,945,271	84,369,753		1,351,315,024	3.396	1,886,255,105	71.64%
2021	1	1,207,500,114	92,533,211	-	1,300,033,325	3.396	1,816,125,186	71.58%
2020	0	1,110,518,790	85,617,805	-	1,196,136,595	3.396	1,677,090,996	71.32%
2019	9	1,028,846,181	79,352,745	-	1,108,198,926	3.396	1,578,448,265	70.21%
2018	8	959,946,458	76,516,340	-	1,036,462,798	3.396	1,494,905,452	69.33%
2017	7	888,208,461	75,455,229	-	963,663,690	3.396	1,419,910,009	67.87%
2016	6	832,931,240	75,839,875	-	908,771,115	3.551	1,358,849,625	66.88%
2015	5	773,013,459	75,386,256	-	848,399,715	3.750	1,257,651,023	67.46%
2014	4	722,234,079	77,943,186	-	800,177,265	3.281	1,175,725,402	68.06%
2013	3	709,540,478	76,436,973	-	785,977,451	3.281	1,149,952,168	68.35%

Source:

Lake County Property Appraiser's Office

## Town of Lady Lake, Florida Direct and Overlapping Property Tax Rates

Last Ten Fiscal Years Schedule B3

	_			Overlappin	g Rates			
	_			Water	Water			Total
	Town Direct			Conservation	Management	Ambulance	Hospital	Overlapping
Fiscal Year	Rate	Lake County	School District	Authority	District	District	District	and Direct
2022	3.3962	5.659	6.592	0.323	0.219	0.463	0.000	16.651
2021	3.396	5.613	6.699	0.337	0.229	0.463	0.895	17.632
2020	3.396	5.654	6.883	0.356	0.241	0.463	0.950	17.943
2019	3.396	5.720	6.355	0.490	0.256	0.463	0.980	17.660
2018	3.396	5.741	6.603	0.255	0.272	0.463	1.000	17.730
2017	3.396	5.741	6.875	0.255	0.289	0.463	1.000	18.019
2016	3.551	5.935	7.197	0.255	0.303	0.463	1.000	18.704
2015	3.750	6.016	7.246	0.255	0.316	0.463	1.000	19.046
2014	3.281	4.921	7.170	0.255	0.328	0.385	1.000	17.340
2013	3.281	4.921	7.320	0.255	0.331	0.385	1.000	17.493

Source:

Lake County Property Appraiser's Office

### Town of Lady Lake, Florida Principal Property Taxpayers

Fiscal Year Ended September 30, 2022

Schedule B4

		2022				2013		
		Р	ercentage of			ſ	Percentage of	
			Total				Total	
	Taxable		Assessed		Taxable		Assessed	
Taxpayer	Assessed Value	Rank	Value	Д	ssessed Value	Rank	Value	
Villages Operating Company	\$ 132,930,890	1	7.75%	\$	34,040,459	1	4.33%	
GMC Lady Lake LLC	75,824,620	2	4.42%		21,831,182	3	2.78%	
Sun Communities Finance LP	72,045,800	3	4.20%		19,767,138	4	2.51%	
Villages Land Operating Company LLC	71,849,292	4	4.19%					
ARG RALLAFL001 LLC	52,042,350	5	3.03%					
Lady Lake Apartments LLC	51,464,480	6	3.00%		10,912,984	7	1.39%	
SRK Lady Lake 21 Associates, LLC	49,313,492	7	2.88%		16,931,384	5	2.15%	
Ansonia Carmendy LLC	35,453,420	8	2.07%					
Lady Lake Inc	27,151,700	9	1.58%					
Benchmark Lady Lake 25 Associates LLC	24,196,632	10	1.41%					
Lazy B Cattle Venture LTD					25,986,881	2	3.31%	
New Providence Rolling Acres LP					16,310,549	6	2.08%	
WRYP AFL LLC					6,167,135	10	0.78%	
Sam's East Inc					6,802,134	9	0.87%	
The Villages of Lake Sumter Inc					7,266,295	8	0.92%	
Total	\$ 592,272,676	_	34.54%	\$	166,016,141	_	21.12%	
Total taxable assessed value for principal property taxpayers	\$ 1,714,850,135			\$	785,977,451			

#### Sources:

Ad Valorem tax rolls of the Town of Lady Lake, Florida

# Town of Lady Lake, Florida Property Tax Levies and Collections

Last Ten Fiscal Years Schedule B5

	Collected Within	n the Fiscal Year	of the Levy	_	Total Collectio	ns to Date
Fiscal Year Ended September 30,	Total Tax Levy for Fiscal Year	Amount Collected	Percentage of Levy	Collections in Subsequent Years	Amount Collected	Percentage of Levy
2022	\$ 5,054,969 \$	4,426,547	87.6%	\$ 1,933	\$ 4,428,480	87.6%
2021	4,415,173	4,257,976	96.4%	7,888	4,265,864	96.6%
2020	4,062,319	3,901,946	96.0%	11,244	3,913,190	96.3%
2019	3,763,444	3,624,229	96.3%	2,558	3,626,787	96.4%
2018	3,519,828	3,392,712	96.4%	6,450	3,399,162	96.6%
2017	3,272,602	3,149,732	96.3%	6,486	3,156,218	96.4%
2016	3,227,046	3,086,766	95.7%	6,514	3,118,280	96.6%
2015	3,181,499	3,062,963	96.3%	3,245	3,066,208	96.4%
2014	2,622,485	2,532,327	96.6%	8,998	2,541,325	96.9%
2013	2,578,635	2,490,098	96.6%	9,059	2,499,157	96.9%

Source:

Florida Department of Revenue

# Town of Lady Lake, Florida Ratios of Outstanding Debt by Type

Last Ten Fiscal Years Schedule C1

		Governmental Activities	Business-Type Activities			
	Fiscal Year	Revenue Note	Loans Payable	Total primary Government	Percentage of Personal Income	Per Capita
_	2022	\$ -	\$ -	\$ -	-	\$ -
	2021	-	-	-	-	-
	2020	-	-	-	-	-
	2019	-	-	-	-	-
	2018	-	-	-	-	-
	2017	-	-	-	-	-
	2016	1,417,934	-	1,417,934	0.39%	97
	2015	2,283,364	-	2,283,364	0.67%	161
	2014	3,112,164	-	3,112,164	0.84%	220
	2013	3,178,907	773,103	3,952,010	1.09%	283

# **Town of Lady Lake, Florida Pledged Revenue Coverage**

Last Ten Fiscal Years Schedule C2

	ents	ervice Requirem	Debt			
_				nfrastructure Sales	I	
				rtaxes Available for	Sur	
Coverage	Total	Interest	Principal	Debt Service	ar	Fiscal Yea
N/A	\$ -	-	\$ -	1,925,551	\$	2022
N/A	-	-	-	1,648,054		2021
N/A	-	-	-	1,398,258		2020
N/A	-	-	-	1,435,272		2019
N/A	-	-	-	1,435,218		2018
1.44	948,000	43,810	904,190	1,366,700		2017
1.4	948,000	82,570	865,430	1,323,561		2016
1.34	948,000	119,200	828,800	1,270,229		2015
1.2	994,325	154,479	839,846	1,191,905		2014
1.2	934,110	185,278	748,832	1,121,772		2013

### Town of Lady Lake, Florida Demographic Statistics

Last Ten Fiscal Years Schedule D1

	Population		Population Per Square Mile
Ladv Lake		Lake County	

						- 1
	Town of La	dy Lake	Lake Cou	nty		
Year	Population	% Increase	Population	% Increase	Lake County	State of Florida
2022	16,174	3.32%	403,857	13.05%	428	415
2021	16,042	7.23%	399,342	15.56%	421	408
2020	15,754	5.31%	366,742	2.66%	391	403
2019	15,655	4.65%	357,247	3.38%	376	400
2018	14,960	0.94%	345,575	4.18%	361	393
2017	14,821	0.91%	331,724	1.69%	354	382
2016	14,687	3.38%	326,226	3.05%	345	376
2015	14,207	0.42%	316,569	2.21%	337	364
2014	14,148	1.44%	309,736	0.55%	330	364
2013	13,947	0.27%	308,034	2.78%	328	365

#### POPULATION DISTRIBUTION BY AGE - 2022

Age	Lake County	State of Florida
0-19	20.5%	21.6%
20-44	26.6%	31.1%
45-64	24.9%	25.3%
65+	28.0%	22.0%

#### Source:

- (a) University of Florida, Bureau of Economics and Business Research
- (b) Age Distribution-Orlando Economic Development Commission
- (c) Per Square Mile-Florida Legislature, Office of Economic and Demographic Research

### Town of Lady Lake, Florida Demographic and Economic Statistics

Last Ten Fiscal Years Schedule D2

Year	Population <sup>(a)</sup>	Personal Income	Per Capita Income <sup>(b)</sup>	Public School Enrollment <sup>(c)</sup>	Unemployment Rate <sup>(d)</sup>
2022	16,174 \$	588,814,470 \$	36,405	758	2.7%
2021	16,042	478,757,448	29,844	771	4.3%
2020	15,754	434,400,796	27,574	866	7.2%
2019	15,655	424,720,150	27,130	872	2.9%
2018	14,960	404,488,480	27,038	827	2.9%
2017	14,821	396,061,583	26,723	830	3.4%
2016	14,687	367,659,671	25,033	827	4.8%
2015	14,207	341,195,312	24,016	843	5.2%
2014	14,148	371,186,928	26,236	832	5.4%
2013	13,947	362,370,954	25,982	809	6.9%

#### Sources:

(a) Bureau of Economic and Business Research, University of Florida

(b) Orlando Economic Development Commission

(c) Lady Lake Elementary

(d) Bureau of Labor Statistics

### Town of Lady Lake, Florida Principal Employers

For the Fiscal Year Ended September 30, 2022

Schedule D3

		2022		2013			
			Percentage of			Percentage of	
	Number of		Total Town	Number of		<b>Total Town</b>	
Employer	Employees	Rank	Employment	Employees	Rank	Employment	
The Villages Rehab & Nursing Center	207	1	4.19%	168	4	4.82%	
The Home Depot	187	2	3.79%	166	5	4.76%	
Sam's Club	185	3	3.74%	300	1	8.60%	
The Villages Media Group	185	4	3.74%	278	3	7.97%	
OMI, Inc	171	5	3.46%				
Publix Super Markets	164	6	3.32%	142	6	4.07%	
Lady Lake Specialty Care	146	7	2.96%	280	2	8.03%	
Winn Dixie Stores, Inc/Winn Dixie Liquors	138	8	2.79%				
Texas Roadhouse	135	9	2.73%				
Kohl's Department Store	112	10	2.27%	112	10	3.21%	
Town of Lady Lake	109						
The Villages of Lady Lake Elementary	103			114	9	3.27%	
Target Department Store	97			124	8	3.55%	
Citizen's First Bank Operations Center				133	7	3.81%	
Total	1,939		39.25%	1,817	-	52.08%	
Total Town Employment	4,940			3,489			

#### Source:

Number of employees from Business Tax Receipts

Total town employment figures from Orlando Econcomic Development Commission-Demographic Detail

Town of Lady Lake, Florida Full-Time Equivalent Employees by Function

Last Ten Fiscal Years									S	chedule E1
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Function		-				-			-	
General Government										
Town Manager	2	2	2	2	2	2	2	2	2	2
Town Clerk	3	3	2	2	2	2	2	2	2	2
Finance	5	5	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5
Human Resources	2	2	2	2	2	2	2	2	2	2
Information Technology	4.5	3.5	3	3	2	2	2	2	2	2
Facilities Maint.	2	2	2	2	2	2	2	2	2	2
Total General Government	18.5	17.5	15.5	15.5	14.5	14.5	14.5	14.5	14.5	14.5
Public Safety										
Police	36	36	36	36	34	34	34.5	34.5	34.5	42.5
Building Dept.	2	2	2	1	1	1	1	1	1	1
Code Enforcement	1	1	1	1	1	1	1	1	1	1
Total Public Safety	39	39	39	38	36	36	36.5	36.5	36.5	44.5
Growth Management	3.5	3.5	3.5	4.5	4.5	4.5	3.5	3	3	3
Public Works										
Adminstration	2	2	2	2	2	2	2	2	2	2
Street Maint.	10	10	10	10	10	10	10	10	10	10
Motor Pool	2	2	2	2	2	2	2	2	2	2
Total Public Works	14	14	14	14	14	14	14	14	14	14
Culture and Recreation										
Library	9.5	9.5	9.5	9.5	9	9	7.5	7.5	7	7
Parks & Recreation	6	6	6	5	5	5	5	5	5	5
Total Culture and Recreation	15.5	15.5	15.5	14.5	14	14	12.5	12.5	12	12
Utilities										
Water	11	11	11	11	11	11	10	10	10	10
Sewer	3	2	2	2	2	2	2	2	2	2
Total Utilities	14	13	13	13	13	13	12	12	12	12
Total Government Employees	104.5	102.5	100.5	99.5	96	96	93	92.5	92	100

Source: Finance Department

# Town of Lady Lake, Florida Operating Indicators by Function/Program

Last Ten Fiscal Years										Schedule E2
Function	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Police										
Booking Arrests	321	325	277	370	290	450	485	350	305	390
DUI Citations	32	11	19	11	23	29	35	29	24	26
Misdemeanor Citations	107	32	32	56	53	70	62	78	41	45
Traffic citations	1,558	1,413	783	925	1,169	1,444	1,512	2,095	1,370	1,742
Traffic accidents	799	713	602	773	779	771	728	561	408	439
Warrants Arrests	36	56	51	45	85	124	73	62	45	55
Dispatch Center										
Medical Calls	191	221	167	164	165	133	608	912	174	2,448
Assist other Agencies	142	154	173	188	159	170	205	156	186	283
General Calls	19,775	18,920	16,179	17,149	15,783	8,670	16,482	15,878	13,096	18,406
Building/Code Enforcement										
Total Commercial Permits	208	253	218	188	171	207	238	368	303	241
Total Residential Permits	1,956	1,795	1,824	1,397	1,617	1,224	1,209	1,236	1,173	1,033
Number of Permits Issued	2,164	2,048	2,042	1,585	1,788	1,431	1,447	1,604	1,476	1,274
Total Construction Value	\$47,066,618	\$29,083,340	\$29,682,928	\$32,197,936	\$54,846,969	\$34,371,713	\$34,064,698	\$41,692,307	\$36,044,724	\$12,457,348
Growth Management										
Site Plans Approved	5	4	8	8	5	9	5	11	7	4
Clerk's Office										
Business Tax Receipts	863	853	817	841	841	899	847	882	817	818
Road and Streets										
Potholes repaired	350	300	300	200	300	300	600	500	500	500
Street resurfacing (miles)	0.00	2.49	3.60	2.17	1.24	2.27	3.18	2.70	1.40	0.25
Street Micro-resurfacing (miles)	5.00	1.93	1.34	0.00	11.00	0.00	0.00	0.00	0.00	12.19
Street Reclamite (miles)	0.00	0.00	3.38	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Library										
Total Circulation	135,617	130,425	145,981	136,548	145,467	167,896	169,592	149,504	123,563	134,728
Total Users of Public Internet Computers	6,858	6,040	6,467	11,950	15,887	15,682	15,547	14,134	13,535	16,951
Total Reference Transactions	25,694	19,232	28,184	22,430	21,372	19,169	15,689	13,884	21,696	27,868
Total Annual Programs	683	426	226	865	886	896	852	815	428	499
Total Program Attendance	9,515	6,365	10,499	15,840	16,671	20,081	12,993	12,722	11,963	22,345
Total Number of Registered Card Holders	14,620	13,633	12,561	12,907	11,629	10,303	9,019	7,796	6,394	10,318
Total Number of Volunteer Hours	2,215	2,376	1,734	2,686	2,381	3,068	3,465	3,435	2,687	3,935
Total Library visitors	145,000	138,000	99,281	181,385	194,636	207,987	187,226	176,182	149,318	152,530
Number of Bookings for Library Rooms	1,258	306	614	1,216	1,095	1,003	871	832	223	1,015
Number of Bookings at Community Building	0	103	53	508	441	403	363	320	251	332

### Town of Lady Lake, Florida Operating Indicators by Function/Program (Continued)

Schedule E2 **Last Ten Fiscal Years** 2022 **Function** 2021 2020 2019 2018 2017 2016 2015 2014 2013 Parks and Recreation 8 8 8 8 8 8 7 7 7 8 **Number of Recreation Leases** Number of Bookings at Community Building 329 Water **Commercial Connections** 459 453 454 430 471 466 422 408 397 396 **Residential Connections** 2,175 2,131 2,112 2,064 2,094 2,069 2,017 2,010 1,997 1,988 **Total Connections** 2,584 2,535 2,394 2,384 2,634 2,566 2,494 2,565 2,439 2,418 **Total Equivalent Residential Units** 4,725 4,593 4,435 4,143 4,115 4,043 4,005 3,954 3,896 3,861 Average Daily Consumption (gallons per day) 848,000 750,000 738,000 725,408 698,041 735,359 734,828 678,622 675,229 655,523 Reuse **Commercial Connections** 45 43 42 45 46 44 42 38 34 30 **Residential Connections** 49 9 60 43 36 38 20 13 10 0 **Total Equivalent Residential Units** 180 173 142 401 390 384 206 196 162 112 Average Daily Consumption (gallons per day) 333,000 275,000 283,000 291,000 283,000 238,000 227,000 222,000 170,000 162,000 Wastewater **Commercial Connections** 287 283 280 271 266 261 234 231 263 241 **Residential Connections** 792 774 773 758 756 751 742 743 737 734 **Total Connections** 1,079 1,057 1,053 1,029 1,022 1,014 1,003 984 971 967 Total Equivalent Residential Units 2.689 2.659 2.440 2,232 2.205 2,178 2.165 2.107 2.084 2,060 Average Daily Sewage Treatment (gallons per day) 508,000 496,000 435,000 325,000 313,000 263,000 247,000 244,000 240,000 238,000

#### Notes:

**Source:** Various Town Departments

<sup>&</sup>lt;sup>(1)</sup> Average daily consumption is calculated using total gallons sold for year divided by 365 day year

# Town of Lady Lake, Florida Capital Assets by Function/Program

Last Ten Fiscal Years									9	Schedule E3
Function/Program	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Police										
Stations (Includes substation)	1	1	1	1	1	1	1	1	1	1
Sworn Officers (positions filled)	30	30	30	30	28	28	28	28	28	28
Administration Units	3	3	3	3	3	3	3	3	3	3
Patrol Units	22	23	24	24	22	21	21	21	21	20
Motorcycle Units	0	0	0	0	0	1	1	1	1	2
Investigation Units	3	3	2	2	2	2	2	2	2 0	2
School Resource Officer Unit K-9 Officer with Dog Unit	2	1	1	1	1	1	1	1	1	1
Support (Non-Sworn)	6	6	6	6	6	6	7	6.5	6.5	16
Roads and Streets										
Paved Roads (miles)	63.22	62.64	62.64	62.64	62.64	62.64	61.44	61.44	61.44	61.44
Unpaved Roads (miles)	3.00	3.08	3.08	3.08	3.08	3.08	2.58	2.58	2.58	2.58
Sidewalks (feet)	30,250	30,250	30,250	30,250	30,250	30,250	26,084	26,084	26,084	9,100
Land Annexations (acreage)	202.39	273.45	0.16	9.53	39.06	5.81	4.89	(3.18)	-	-
Recreation and Community Development:										
Libraries	1	1	1	1	1	1	1	1	1	1
Acreage	54	54	54	54	54	54	54	54	54	54
Parks	4	4	4	4	4	4	4	4	4	4
Recreation Centers	1	1	1	1	1	1	1	1	1	1
Basketball Courts	1	1 4	1 4	1 4	1 4	1 4	1	1 4	1 4	1 4
Racquetball Handball Courts Tennis Courts	2	2	2	2	2	2	2	2	2	2
Softball Fields	1	1	1	1	1	1	1	1	1	1
Baseball Fields	4	4	4	4	4	4	4	4	4	4
Playgrounds	1	1	1	1	1	1	1	1	1	1
Dog Park	1	1	1	1	1	1	1	1	1	1
Soccer Fields	3	3	3	3	3	3	3	3	3	3
Golf Driving Range	1	1	1	1	1	1	1	1	1	1
Water										
Water Mains (miles)	54.6	54.6	54.6	54.5	54.3	54.3	54.3	54.3	54.3	54.3
Storage Capacity (gallons)	565,000	565,000	565,000	565,000	565,000	565,000	565,000	565,000	565,000	565,000
Treatment Capacity (gallons per day)	2,358,000	2,358,000	2,358,000	2,358,000	2,358,000	2,358,000	2,358,000	2,358,000	2,358,000	2,358,000
Fire Hydrants Water Plants	363 3	363 3	363 3	346 3	337 3	327 3	327 3	327 3	322 3	306 3
	_	-	_	_	_	_	_	_		_
Reuse	<b></b>	<b>-</b> -	<b>-</b> -	7.	7.0	7.0	7.0	7.0	7.0	7.0
Water Mains (miles) Storage Capacity (gallons)	7.5 1,200,000	7.5 1,200,000	7.5 1,200,000	7.4 1,200,000	7.3 1,200,000	7.3 1,200,000	7.3 1,200,000	7.3 1,200,000	7.3 1,200,000	7.3 1,200,000
	_,,	_,,	_,,	_,,	_,,	_,,	_,,	_,,	_,,	_,,
Wastewater Sowers Force Mains (Gravity (miles)	23.6	23.6	23.6	23.3	23.3	23.3	23.3	23.3	23.3	23.3
Sewers-Force Mains/Gravity (miles) Permited Treatment Capacity (gallons/day)	638,000	638,000	638,000	638,000	638,000	638,000	638,000	638,000	638,000	638,000
Lift Stations	20	19	19	19	19	19	19	19	19	18
3 6 6 6 7 7	20	13	13	13	13	13	-3	13	13	10

**Source:** Various Town departments



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the Town Commission Town of Lady Lake, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Lady Lake, Florida (the Town), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements and have issued our report thereon dated September 30, 2022.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CARR, RIGGS & INGRAM, LLC

Carr, Riggs & Ungram, L.L.C.

Orlando, Florida March 15, 2023

### Town of Lady Lake, Florida Schedule of Findings

#### PART I – SUMMARY OF AUDITORS' RESULTS

#### Financial Statements:

- 1. Type of auditors' report issued Unmodified
- 2. Internal control over financial reporting:
  - a. Material weaknesses identified?
  - b. Significant deficiencies identified not considered to be material weaknesses? None noted
  - c. Noncompliance material to the financial statements noted?

#### **PART II – FINANCIAL STATEMENT FINDINGS**

None

#### PART III – SUMMARY OF PRIOR YEAR AUDIT FINDINGS

None



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### MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Mayor and Members of the Town Commission Town of Lady Lake, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the Town of Lady Lake, Florida (the Town) as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated March 15, 2023.

#### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated September 30, 2022, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no prior year audit findings.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority of the Town of Lady Lake, Florida and its component unit are disclosed in the footnotes.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Town has met one of more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the Town did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the Town's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we recommend internal control processes be reviewed and followed consistently, as well as ensure there is appropriate evidence of the control performance. This will mitigate override of controls, as well as ensure processes are followed.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CARR, RIGGS & INGRAM, LLC

Carr, Riggs & Ungram, L.L.C.

Orlando, Florida March 15, 2023





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### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH LOCAL GOVERNMENT INVESTMENT POLICIES

The Honorable Mayor and Members of the Town Commission Town of Lady Lake, Florida

We have examined the Town of Lady Lake, Florida's (the Town) compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2022. Management of the Town is responsible for the Town's compliance with the specified requirements. Our responsibility is to express an opinion on the Town's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Town complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Town complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the Town's compliance with specified requirements.

In our opinion, the Town complied, in all material respects, with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2022.

This report is intended solely for the information and use of the Town's Commission, management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Orlando, Florida March 15, 2023

Carr, Riggs & Ungram, L.L.C.

Municipal Complex, 409 Fennell Blvd. Lady Lake, FL 32159 352-751-1538 Fax 352-751-0229 www.ladylake.org



#### AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Pamela Winegardner, who being duly sworn, deposes and says on oath that:

- I am the Finance Director of the Town of Lady Lake, which is a local governmental entity of the State of Florida.
- The Town of Lady Lake adopted Ordinance Nos. 2008-29, 2008-30, 2009-04, and 2014-01 implementing new and updating existing impact fees.
- The Town of Lady Lake has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.

Type of identification produced:

My Commission Expires: June 1, 2026

Pamela Winegardner, Finance Director

STATE OF FLORIDA
COUNTY OF LAKE

SWORN TO AND SUBSCRIBED before me this 15th day of March, 2023.

NOTARY PUBLIC
Print Name: Julia Harris

Personally known X or produced identification