

# Village of Palmetto Bay

# ANNUAL COMPREHENSIVE FINANCIAL REPORT



FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

# VILLAGE OF PALMETTO BAY, FLORIDA ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

Prepared by

The Village of Palmetto Bay Finance Department

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**INTRODUCTORY SECTION** 



March 31, 2023

To the Citizens of the Village of Palmetto Bay, Florida And Other Interested Parties:

State law requires that all general-purpose local governments publish within nine months of the close of each fiscal year, a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America and government auditing standards by a firm of licensed certified public accountants. Additionally, the Village's charter requires an annual independent audit of the books of accounts, financial records, and transactions of all departments of the Village by independent certified public accountants. Pursuant to these requirements, we hereby issue the Annual Comprehensive Financial Report (Annual Report) of the Village of Palmetto Bay for the fiscal year ended September 30, 2022.

This report consists of management's representations concerning the finances of the Village of Palmetto Bay. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the Village has established a comprehensive internal control framework that is designed both to protect the Village's assets from loss, theft, or misuse, and to compile sufficient reliable information for the preparation of the Village of Palmetto Bay's financial statements in conformity with GAAP. The Village's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The Village's financial statements have been audited by Marcum LLP, a licensed certified public accounting firm. The goal of the independent audit was to provide reasonable assurance that the Village's financial statements for the fiscal year ended September 30, 2022, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon their audit, that there was a reasonable basis for rendering unmodified opinions on the Village of Palmetto Bay's financial statements for the fiscal year ended September 30, 2022, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Village of Palmetto Bay's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the Government**

The Village of Palmetto Bay is the 33<sup>rd</sup> incorporated municipality in Miami-Dade County. Its borders are SW 136<sup>th</sup> street to the north, US 1 to the west, Biscayne Bay to the east, and SW 184<sup>th</sup> street to the south. The Village is approximately eight square miles, comprised primarily of residential properties, and its business district is concentrated along the US 1 corridor.

The Village of Palmetto Bay was incorporated in 2002 and operates under the Council/Manager form of government. The Village Council is comprised of the Mayor, Vice-Mayor, and three Council Members elected village wide. The Mayor and Council Members term is for four years, as of November 2012, the length of service was extended to three terms, but no person may serve more than two terms in any one position. The Village Council is responsible for enacting laws (resolutions, ordinances, and regulations) governing the Village, as well as appointing the members of various advisory committees, and hiring the Village Manager, Village Clerk and Village Attorney. The Village Manager is responsible for enforcement of all laws, provisions of the Charter and directives of the Council, appointment of department heads with Council approval, and oversight of the operations of the Village.

The Village operates with a small, highly qualified core staff, and outsources several major functions including police protection, public works construction, and building inspections. The Village maintains a close working relationship with Miami-Dade County for such services as refuse collection, debris cleanup, fire protection, and libraries. The Village also works closely with all public and private schools serving Village residents.

The Mayor and Council Members are also the Board of Directors for the Palmetto Bay Foundation, Inc. The purpose of the Foundation is to raise the educational and quality of life concerns of the residents of the Village of Palmetto Bay, and to foster and promote community wide interest and concern for the history and preservation of the Village of Palmetto Bay. The Foundation is presented as a blended component unit in the financial statements as the Village has operational responsibility for the Foundation.

The annual budget serves as the foundation for the Village of Palmetto Bay's financial planning and control. All departments of the Village are required to submit proposed budgets to the Village Manager, who then makes any necessary revisions. The Village Manager then presents to the Village Council for their review, a budget estimate of the revenues and expenditures of all the Village's departments. Two public hearings are conducted, to inform the taxpayers of the proposed budget and to receive their comments. A majority affirmative vote of the quorum is needed to adopt the budget, which is legally enacted prior to October 1 by the passage of an ordinance. Only the General Fund budget appropriations are legally adopted, the Special Revenue Budget including Capital Projects are presented only as a recommendation for expenditures, as the use of these funds are legally restricted by Florida Statue, third parties or Village ordinances. The legal level of budgetary control is at the fund level. The Village Manager may amend the adopted budget for adjustments between departments administratively, but the Village Council must approve all budget may be appropriated by the Council by way of an ordinance. Budget-to-actual comparisons are provided in this report for the general fund, the only fund for which an appropriated annual budget has been adopted.

#### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the Village of Palmetto Bay operates.

#### Local Economy

The Village of Palmetto Bay is a medium-sized municipality serving approximately 24,000 citizens. Most of the Village's ad-valorem taxes are derived from its residential properties with an average taxable value for fiscal year 2022 of \$326,075, which is an 8.0% increase from prior year. The average County residential taxable value is \$259,965. Total property values for the Village increased by 5.2%. The foundation of Palmetto Bay is its low-density residential development that serves as housing for employment centers north of the Village. Commercial and office uses are primarily oriented towards the U.S. 1 corridor and consists of ten major auto dealerships, several large-box retailers, retail shopping plazas, and multiple office buildings. Two other concentrations of commercial uses are in the eastern portion of the Village and include retail service uses and a class A office park development. The latest U.S. Census classifies the Village residents as middle to upper-middle class. The Village residents support the local businesses which results in a stable local economy.

#### Long-Term Financial Planning and Major Initiatives

The Village has approved a zoning district encompassing 330 acres known as the Downtown Palmetto Bay Zoning District. The mixed-use district includes commercial, office and residential uses. In 2014, Miami-Dade County completed a water and sewer infrastructure expansion project along the U.S 1 corridor which sets the necessary infrastructure to attract development to the area. In 2018, the Village Council approved the new Downtown Code. The new Downtown Code considers the desired Village Scale development of the residents, considers the market trends of development while allowing a wellplanned approach to mixed use environments. In summary the new code will allow up to 5-story mixeduse buildings within the Island Sector in the Downtown District and a step-down approach in height and scale towards the residential areas of the Village. Since the adoption of the Downtown Code in 2018 and the completion of the Village's Franjo Road Main Street project in 2021, 716 apartments have been completed and 24,000 square feet of commercial space added. Current projects include a medical facility, Audi/Ferrari dealership, 52 apartments and a restaurant/marketplace. There are 15 projects in various stages of review to be completed over the next two to three years. The Village's goal is to have a downtown where the residents can live, work, learn and play. To accomplish this the Village has commissioned a market analysis of the area to recommend an economic development strategic plan so that Village is the premier community to live, work, learn and play.

#### **Financial Policies**

The Village of Palmetto Bay has adopted and enacted financial policies when taken as a whole serves the purpose of timely informing management and the citizens of the financial position of the Village, while safeguarding Village assets and appropriating resources to provide the high level of services the citizens expect.

The Village has adopted Florida Statutes 218.415 for its investment policy. The Village Charter mandates the budget and debt policy. Council enacted the procurement policy. Village Administration implemented the revenue and capitalization policies.

#### **Pension Benefits**

The Village of Palmetto Bay maintains a defined contribution pension plan with the International City Managers' Association, Retirement Corporation (ICMA RC) for its full-time employees, created in accordance with Internal Revenue Code Section 401(a). The Village automatically contributes 6% for all full-time employees. In addition, each employee is allowed to contribute up to 6% of their compensation with an equal match from the Village. The Village also sponsors a 457 deferred compensation plan, of which participation is voluntary.

#### Awards and Acknowledgments

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Village of Palmetto Bay for its Annual Report for the fiscal year ended September 30, 2021. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Report. This report must satisfy both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for 2022.

The preparation of the Annual Report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. Each member of the department has our sincere appreciation for the contributions made in preparation of this report. We also wish to recognize the assistance provided by the firm of Marcum LLP.

In closing, the Mayor, Vice-Mayor, and the Village Council must be credited for their leadership, and for maintaining the highest standards of professionalism in the management of the Village's finances.

Sincerely,

Nicholas Marano, Village Manager

Desmond Chin, Finance Director

## **ELECTED AND APPOINTED OFFICIALS**

#### VILLAGE COUNCIL

Mayor Vice Mayor Council Member Council Member Council Member Karyn Cunningham Leanne Tellam Patrick Fiore Steve Cody Marsha Matson

#### VILLAGE MANAGER

Nicholas Marano

#### VILLAGE ATTORNEY

John Dellagloria

## VILLAGE CLERK

Missel Arocha

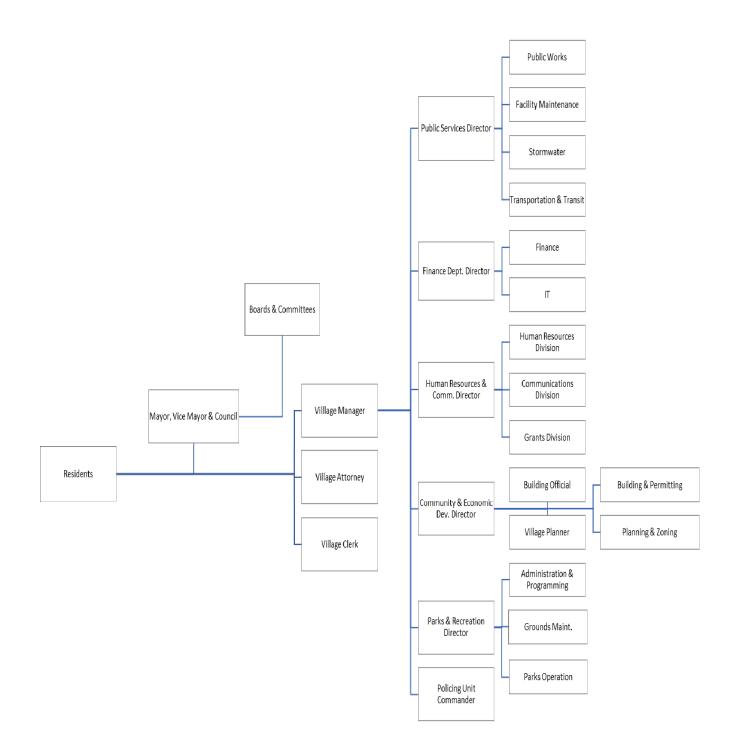
#### FINANCE DIRECTOR

Desmond Chin, CPA

## VILLAGE AUDITORS

Marcum LLP

#### **ORGANIZATIONAL CHART**





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Village of Palmetto Bay Florida

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

September 30, 2021

Christophen P. Morrill

Executive Director/CEO

FINANCIAL SECTION

**INDEPENDENT AUDITORS' REPORT** 



#### **INDEPENDENT AUDITORS' REPORT**

To the Honorable Mayor, Village Council and Village Manager Village of Palmetto Bay, Florida

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of Palmetto Bay, Florida (the "Village"), as of and for the fiscal year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Village, as of September 30, 2022, and the respective changes in financial position, thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Budgetary Comparison Schedule, and the Schedule of Changes in Total OPEB Liability and Related Ratios on pages 5-14, 49-50, and 51, respectively, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The combining financial statements, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2023, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Village's internal control over financial reporting and compliance.

Marcum LLP

Miami, FL March 31, 2023

# MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

#### Management's Discussion and Analysis

As management of the Village of Palmetto Bay, Florida (the "Village"), we offer readers of the Village's financial statements this narrative overview and analysis of the financial activities of the Village for the fiscal year ending September 30, 2022.

## **Financial Highlights**

- The assets plus deferred outflows of the Village exceeded its liabilities plus deferred inflows at the close of the most recent fiscal year by \$65,378,035 (net position). Of this amount, \$16,072,374 (*unrestricted net position*) may be used to meet the Village's ongoing obligations to citizens and creditors. The balance, \$49,305,661 is comprised of net investment in capital assets of \$44,817,016 and restricted net position of \$4,488,645.
- The Village's net position of governmental activities increased by \$4,450,023. This increase is attributable to changes in the Village's only fund category, the Governmental funds. Detailed changes are explained later under Governmental Activities.
- As of the close of the current fiscal year, the Village's Governmental funds reported combined ending fund balances of \$20,954,144, an increase of \$4,766,677 in comparison with the prior year. Approximately 71% of ending fund balance or \$14,776,367 is from the General Fund. The General Fund balance has \$4,700,000 in Assigned and \$9,614,128 in Unassigned.
- The General Fund unassigned fund balance of \$9,614,128, is approximately 74% of total General Fund expenditures.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Village's basic financial statements. The Village's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the Village's finances, in a manner like a private sector business.

The statement of net position presents information on all the Village's assets and deferred outflows and liabilities and deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Village include general government, economic development, public safety, public works, and parks & recreation. The Village has a blended component unit described in Note 1 and no business-type activities. The government-wide financial statements include the Village itself (known as the *primary government*) and the Palmetto Bay Foundation, Inc. (*a component unit of the Village*) and can be found on pages 15 and 16 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Village has one fund category: Governmental funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Village maintains four Governmental fund types: General Fund, Special Revenue Fund, Debt Service Fund and Capital Projects Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances.

The Governmental Fund Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances is made up of, the General Fund, Special Revenue Funds, a Capital Projects Fund and Non-Major Funds. The Special Revenue Funds encompasses the Transportation Fund, Grants Fund and Building Fund. The Non-Major Governmental Funds combining statements consists of; four Special Revenue Funds which are Stormwater Fund, Law Enforcement Trust Fund, False Alarm Fund and Art in Public Places Fund, a Debt Service Fund and the Palmetto Bay Foundation (the "*Foundation*"). A description of the Foundation is found in the notes to the financial statements on page 22, and the combining financial statements can be found on pages 52 and 53.

The only budget the Village adopts an annual appropriation for is the General Fund. A budgetary comparison statement has been provided to demonstrate compliance with this budget on pages 49 and 50.

The basic governmental fund financial statements can be found on pages 17 to 20 of this report.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 21 to 48 of this report.

#### **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the Village's case, assets plus deferred outflows exceeded liabilities plus deferred inflows by \$65,378,035 at the close of the most recent fiscal year.

The largest portion of the Village's net position, \$44,817,016 or approximately 69%, reflects its net investment in capital assets (e.g., land, buildings, furniture and equipment), less any related debt and deferred inflows/outflows used to acquire those assets that is still outstanding. The Village uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. The debt related to these assets amounts to \$12,125,714, and it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Village's net position is restricted, which represents resources that are subject to external restrictions on how they may be used. These resources have been set aside for capital projects, debt service payments and other contractual obligations. The Village's restricted net position as of the end of fiscal year 2022 had a balance of \$4,488,645.

The remaining balance of net position (unrestricted), \$16,072,374, may be used to meet the government's ongoing obligations to citizen's and creditors.

At the end of the current fiscal year, the Village can report positive balances in all categories of net position. The same situation held true for the prior fiscal year.

	September 30,	
	2022	2021
Current Assets	\$ 34,643,993	\$ 25,432,400
Capital Assets, net	56,942,730	57,941,548
Total Assets	91,586,723	83,373,948
Deferred Outflows of Resources	56,526	59,055
Current and other liabilities	12,860,246	9,951,947
Long-term liabilities	11,618,780	12,541,566
Total Liabilities	24,479,026	22,493,513
Deferred Inflows of Resources	1,786,188	11,478
Net Position:		
Net Investment in Capital Assets	44,817,016	45,152,296
Restricted for:		
Public transportation operations and maintenance	2,845,447	2,343,818
Debt Service		10,269
Charitable and Educational Projects	6,681	6,678
Police equipment and training	6,048	4,453
Impact Fees	1,489,375	1,444,737
Grants	141,094	108,874
Unrestricted	16,072,374	11,856,887
Total Net Position	\$ 65,378,035	\$ 60,928,012

#### **Summary of Net Position**

**Governmental Activities.** The Village's Governmental Activities net position increased by a total of \$4,450,023 during the current fiscal year. Current Assets increased \$9,211,593 compared to prior year, mainly due to the receipt of the second tranche of American Rescue Plan Act (ARPA) funds in the amount of \$6,141,217. Capital Assets decreased \$998,818 mainly due to depreciation. Deferred Outflows decreased \$2,529 because of the amortization of the Loss on Refunding. Liabilities increased \$1,985,513 mainly due to Other Liabilities increasing \$2,929,415 due to the unspent ARPA funds.

#### **Summary of Changes in Net Position**

	Fiscal Year		
	2022	2021	
Revenues:			
Program Revenues:			
Charges for Services	\$ 3,992,009	\$ 4,861,065	
Operating Grants and Contributions	3,231,249	711,882	
Capital Grants and Contributions	758,832	649,477	
General Revenues:			
Property Taxes	7,812,046	6,816,609	
Utility Taxes	2,876,271	2,677,579	
Communications Service Tax	872,421	797,714	
Franchise Fees	1,991,934	1,222,608	
Intergovernmental Revenues	5,296,841	4,308,499	
Investment Income	99,864	57,478	
Sale of Capital Assets	-	58,239	
Impact Fees	182,298	806,448	
Miscellaneous	207,877	445,296	
Total Revenues	27,321,642	23,412,894	
Expenses:			
General Government	3,728,190	3,682,397	
Building Permitting	2,142,650	2,483,689	
Public Safety	6,238,362	7,957,443	
Public Assistance	2,842,585	126,225	
Public Works	3,824,476	3,945,055	
Parks and Recreation	3,634,326	3,633,125	
Interest on long-term debt	461,030	561,137	
Total Expenses	22,871,619	22,389,070	
Change in Net Position	4,450,023	1,023,824	
Net Position, Beginning	60,928,012	59,904,188	
Net Position, Ending	\$ 65,378,035	\$ 60,928,012	

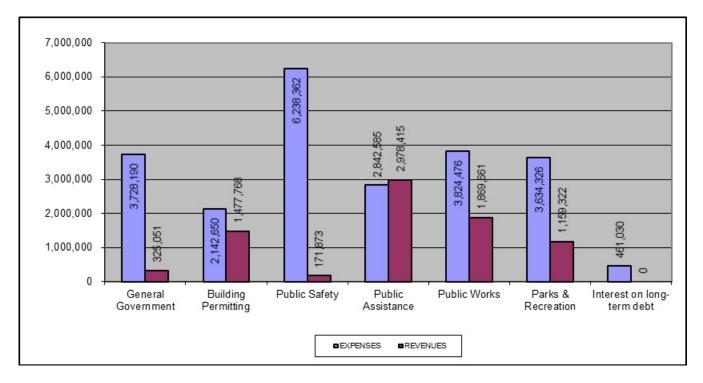
#### **Revenues:**

Total revenues increased \$3,908,748 from FY 2021 revenues to a total of \$27,321,642 for FY 2022. The major components are as follows:

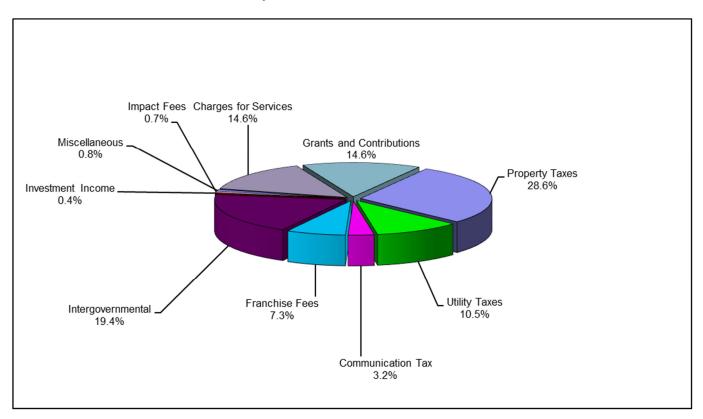
- Taxes of \$11,560,738 comprised 42% of total revenues in the current fiscal year. Most of this category is property taxes of \$7,812,046. Property assessed values increased 5.2%. The Village increased the millage rate from 2.235 to 2.400 per \$1,000 of assessed taxable value for fiscal year 2022 which resulted in an increase in collections of \$995,437. In total, Taxes increased \$1,268,836 mainly from Property taxes.
- Grants and Contributions were \$3,990,081 or 15% of total revenues. An increase of \$2,628,722 over prior year is mainly due to the recognition of ARPA revenue.
- Charges for services totaled \$3,992,009 or 15% of total revenues. There was a decrease of \$869,056 mainly due to a decrease in Building Permitting services as a result of fewer major development projects starting in fiscal year 2022.
- Franchise fees increased \$769,326 in part to new development and Florida Power and Light (FPL) fee increases.
- General Revenues-Intergovernmental increased \$988,342 mainly due the recovery of State Sales Taxes from the COVID recession.

#### **Expenses:**

• Village expenses increased a total of \$482,549 from FY2021. The increase is mainly due to the expenditure of ARPA funds.



## **Expenses and Program Revenues – Governmental Activities**



**Financial Analysis of the Government's Funds** As noted earlier, the Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds** The focus of the Village's governmental funds is to provide information on nearterm inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Village's financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Village's governmental funds reported combined ending fund balances of \$20,954,144, an increase of \$4,766.677. Approximately 45% of the ending fund balance or \$9,403,965 constitutes unassigned fund balance, which is available for spending at the Village's discretion.

**The General Fund** is the chief operating fund of the Village. At the end of the current fiscal year fund balance of the general fund was \$14,776,367, of which \$9,614,128 is unassigned and \$4,700,000 is assigned. As a measure of the general fund's liquidity, it may be useful to compare both the unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 74% of total general fund expenditures, while total fund balance represents 113% of that same amount. The General Fund had a Net Change in Fund Balance of \$3,850,707. The Net Change in Fund Balance was mainly the result of a revenue surplus of \$1,627,956 and under expenditures of \$2,671,871 that resulted in a total operating surplus of \$5,070,362, before transfers out. A description of the detailed changes can be found in General Fund Budgetary Highlights.

**Special Revenue Funds** are used to account for restricted monies received for a specific purpose. The Village has the following Special Revenue Funds:

**The Transportation Fund** is used to account for the various fuel and transportation taxes that are restricted to the maintenance and improvement of the Village's roadways and Transit. The increase in the ending fund balance of \$337,269 is due to the recovery of revenues from the COVID-19 shut down and people traveling again. The ending fund balance is \$1,987,981.

**The Grants Fund** is used to account for and track the expenditures of the approximately 10 grants and impact fees. The increase in fund balance of \$76,858 is mainly due to the collection of impact fees in the amount of \$192,306. The ending fund balance is \$1,630,469.

**The Building Fund** is used to account for permit receipts and expenditures according to Florida Statute 553.80. The Building fund balance increased \$327,400 because of a \$1,000,000 transfer from General Fund. The ending deficit fund balance is (\$210,163). The shortfall is mainly due to projects delayed due to COVID-19.

**The Capital Projects Fund** is used to account for Village funded capital projects. The decrease in fund balance of \$135,492 is mainly due the recording of leases and the purchase of an art sculpture. The ending fund balance is \$1,285,524.

**Non-Major Governmental Funds** is the combination of four Special Revenue Funds which are Stormwater, Law Enforcement Trust Fund, False Alarm Fund and Art in Public Places Fund, a Debt Service Fund, and the Palmetto Bay Foundation, which is a component unit. In total, Non-Major fund balance increased \$309,935. The more significant funds are discussed below:

**The Stormwater Management Fund** is used to account for assessments related to stormwater mitigation. The assessment revenue is committed for drainage projects in accordance with Village ordinance. The Stormwater fund balance increased \$164,360, due to an increase in fees from \$4 to \$5. The ending fund balance is \$857,466.

**Art in Public Places** is used to account for fees imposed on new construction to promote art in the Village. The fund balance increased \$140,746 due to the fees from some new development. The ending fund balance is \$540,886.

**Debt Service** is for debt reserves of the 2010 bonds used for the Village Hall complex. The bond was refinanced in 2021 and no reserves were required for the new bond. The \$10,269 balance was applied towards interest in fiscal year 2022.

**False Alarm Fund** is used to account for the registration and false alarm fines. The fund balance increased \$13,500 due to a surplus from operations. The ending fund balance is \$72,885.

#### **General Fund Budgetary Highlights**

The total budgetary operating surplus of \$4,299,827 resulted from a surplus of \$1,627,956 in revenues and an under spending of expenditure by \$2,671,871. The net change in Fund Balance was an increase of \$3,230,172. The most significant variances are:

**REVENUES**:

- Franchise Fees positive variance of \$541,934 due to increase in FPL fees.
- Half-Cent Sales tax positive variance of \$585,769 due to recovery from COVID.
- Charges for Services positive variance of \$370,822 due park rentals rebounding from COVID.

#### **EXPENDITURES:**

Total General Fund Expenditures – had total savings from all departments of \$2,671,871. The most significant variances were from:

- Financial and Administrative positive variance of \$255,664, mainly from Human Resources personnel vacancies.
- Public Safety positive variance of \$1,602,940, due to funding from ARPA.
- Public Works: Facility Maintenance positive variance of \$146,811, due to savings from maintenance operations.
- Parks positive variance of \$334,995 due to personnel vacancies.
- Debt positive variance of \$253,653 due to refinancing of 2010 bond.

#### OTHER FINANCING SOURCES (USES)

The Village had additional Operational transfers of \$1,000,000 from the General Fund to assist the Building fund and \$69,655 to reimburse the Transportation fund.

#### **Capital Assets and Debt Administration**

**Capital Assets.** The Village's investment in capital assets as of September 30, 2022, amounted to \$56,942,730 (net of accumulated depreciation/amortization). This investment in capital assets includes land, buildings, street and sidewalk improvements, furniture and equipment and leases (right-of-use assets). The Village's net investment in capital assets decreased by \$335,280 in the current fiscal year, mainly due depreciation/amortization of \$2,121,292 and new assets of \$1,122,474.

Major capital asset events during the current fiscal year included the following:

- Purchase of a Vac-Con truck \$449,560
- Several storm drain projects are in progress \$349,860

#### Summary of Capital Assets (Net of Depreciation/Amortization)

	September 30,	
	2022	2021
Governmental activities:		
Land	\$ 26,649,655	\$ 26,649,655
Construction in progress	357,400	
Furniture and Equipment	1,000,243	646,677
Building	8,109,566	8,575,748
Improvements Other than Buildings	3,625,152	4,251,092
Infrastructure	17,159,602	17,818,376
Leases (Right-of-use assets)	41,112	
Governmental activities Capital Assets, net	\$ 56,942,730	\$ 57,941,548

Additional information on the Village's capital assets can be found in Note 5 on page 35.

**Long-term Debt.** At the end of the current fiscal year, the Village had total debt outstanding of \$9,263,654, leases liabilities \$165,717, and liabilities to Miami-Dade County in the amount of \$926,475. The total debt is backed by the full faith and credit of the Village for which the Village is liable in the unlikely event of default.

#### Summary of Outstanding Debt Promissory Notes, Revenue Bonds, and Leases

	September 30,			
	2022		2021	
Promissory Note	\$	723,654	\$	805,840
Revenue Bond		8,540,000		8,815,000
Capital Leases		124,068		166,174
Leases (Right-of-use Assets)		41,649		
Liabilities to Miami-Dade County		926,475		1,391,162
Total	\$	10,355,846	\$	11,178,176

There were two debt issues outstanding at the end of the fiscal year. This consists of the Florida Municipal Loan Council Revenue Bond Series 2021A issued in the amount of \$8,815,000 which refinanced the 2010B \$14,780,000 bond and the Promissory Note Series 2010 with Hancock Bank for \$1,205,000 which refinanced the Florida Municipal Loan Council Revenue Bond Series 2005D issued for the Village Library in the amount of \$1,495,000. Additional information on the Village's long-term debt can be found in Note 6, pages 36-42. The Village has contractual liabilities to Miami-Dade County as part of the Village's incorporation from the County.

#### **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for Miami-Dade County in September 2022 was 2.6%, which represents a decrease of 3.7% from the previous year. This is lower than the state's average unemployment rate of 2.7% and the national average rate of 3.5% in September 2022. The unemployment rate of the Village is generally lower than the County. (Source: US Census).
- Inflationary trends in the County at 10.7% are higher than the national average which was 8.3% for August 2022.
- Most municipalities property value continue to increase, the Village FY2023 property values increased 10.3% while the County had an average increase of 11.8%.
- The National, State and Local economies have rebounded from COVID, with record low unemployment and strong consumer purchasing even though inflation is relatively high.

All these factors were considered in preparing the Village's budget for the 2023 fiscal year. The fiscal year 2023, estimated ending fund balance in the general fund increased to \$10,985,032. The Village used a millage rate of 2.40 for fiscal year 2022, which is more than to the roll back rate of 2.1390 mills. For fiscal year 2023 the millage rate was decreased to 2.35 which is greater than the roll back rate of 2.1828 by 7.66%.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Village's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Department, 9705 E Hibiscus Street, Palmetto Bay, Florida 33157.

**BASIC FINANCIAL STATEMENTS** 

#### STATEMENT OF NET POSITION

#### **SEPTEMBER 30, 2022**

	Governmental Activities
Assets	<b>•</b> • • • • • • • • • • • • • • • • • •
Cash and cash equivalents	\$ 21,412,557
Receivables	516,429
Lease Receivable	1,484,030
Due from other governments	2,231,442
Prepaid items	105,053
Restricted assets:	9 904 493
Cash and cash equivalents	8,894,482
Capital assets not being depreciated	27,007,055
Capital assets being depreciated/amortized, net	29,935,675
Total Assets	91,586,723
Deferred Outflows of Resources	
Loss on refunding	49,740
OPEB	6,786
Total Deferred Outflows of Resources	56,526
Liabilities	
Accounts payable	2,849,378
Accrued liabilities	154,968
Due to other governments	280,295
Park deposits	72,619
Unearned revenue	8,894,482
Noncurrent liabilities:	
Due within one year	608,504
Due in more than one year:	
Bonds and Notes	11,456,613
Lease liability (Right-of-use asset)	35,189
Capital leases	75,986
Total OPEB Liability	50,992
Total Liabilities	24,479,026
Deferred Inflows of Resources	
Leases	1,486,810
Gain on refunding	243,427
OPEB	55,951
Total Deferred Inflows of Resources	1,786,188
Net Position	
Net investment in capital assets	44,817,016
Restricted for:	
Public transportation operations and maintenance	2,845,447
Charitable and educational projects	6,681
Police equipment and training	6,048
Impact Fees	1,489,375
Grants	141,094
Unrestricted	16,072,374
Total Net Position	\$ 65,378,035

#### STATEMENT OF ACTIVITIES

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

Functions/Programs	Charges for Expenses Services	Program RevenuesOperatingCapitalGrants andGrants andContributionsContributions	Net (Expense) Revenue and Changes in <u>Net Position</u> Governmental Activities
Governmental Activities General government Building permitting Public safety Public assistance Public works Parks and recreation Interest on long-term debt	\$ 3,728,190 \$ 325,051 2,142,650 1,477,768 6,238,362 171,873 2,842,585 3,824,476 857,995 3,634,326 1,159,322 461,030	\$ \$  2,978,415 252,834 758,832 	$\begin{array}{ccc} & (3,403,139) \\ & (664,882) \\ & (6,066,489) \\ & 135,830 \\ & (1,954,815) \\ & (2,475,004) \\ & (461,030) \end{array}$
Total Governmental Activities	\$ 22,871,619 \$ 3,992,009 General Revenue Property taxes Utility taxes Communication Franchise fees be Intergovernment Investment inco Impact fees Miscellaneous Total general Change in net p Net Position - Bee	n service tax based on gross receipts ntal ome revenues position	(14,889,529) 7,812,046 2,876,271 872,421 1,991,934 5,296,841 99,864 182,298 207,877 19,339,552 4,450,023 60,928,012
	<b>Net Position -</b> Er		\$ 65,378,035

#### BALANCE SHEET GOVERNMENTAL FUNDS

#### **SEPTEMBER 30, 2022**

				N	Major Funds								
						Capital	Nonmajor		Total				
Assets	General	1	ransportation Fund		Grants Fund		Building Fund		Projects Fund	G	overnmental Funds	G	overnmental Funds
Cash and cash equivalents	\$ 13,321,030	\$	1,713,264	\$	3,763,228	\$	3,497	\$	1,285,524	\$	1,326,014	\$	21,412,557
Receivables	485,503			-		*		*		*	30,926	*	516,429
Lease Receivable	1,484,030												1,484,030
Due from other funds	427,505		93,655		127,057		1,805				396		650,418
Due from other governments	1,457,239		337,044		258,951						178,208		2,231,442
Prepaid items	462,239												462,239
Restricted cash and cash equivalents					8,894,482								8,894,482
Total Assets	\$ 17,637,546	\$	2,143,963	\$	13,043,718	\$	5,302	\$	1,285,524	\$	1,535,544	\$	35,651,597
Liabilities													
Accounts payable	\$ 550,331	\$	80,321	\$	2,159,046	\$	20,158	\$		\$	39,522	\$	2,849,378
Accrued liabilities	104,032		11,237		5,273		28,760				5,666		154,968
Due to other funds	222,913		64,424		190,144		166,547				6,390		650,418
Due to other governments	115,991				164,304								280,295
Park deposits Unearned revenue	72,619				 8,894,482								72,619 8,894,482
Unearned revenue		·			0,094,402								0,094,402
Total Liabilities	1,065,886		155,982		11,413,249		215,465				51,578		12,902,160
Deferred Inflows of Resources													
Unavailable revenue	308,483												308,483
Leases	1,486,810												1,486,810
Total Liabilities and Deferred Inflows of Resources	2,861,179		155,982		11,413,249		215,465				51,578		14,697,453
Fund Balances													
Nonspendable:													
Prepaid items	462,239												462,239
Restricted:			1 005 001										0.045.445
Public transportation operations and maintenance			1,987,981								857,466		2,845,447
Charitable and educational projects Police equipment and training											6,681 6,048		6,681 6,048
Impact fees					1,489,375						0,048		1,489,375
Grants					141,094								141,094
Committed:					1.1,021								111,021
False alarm management											72,885		72,885
Art in public places											540,886		540,886
Assigned	4,700,000								1,285,524				5,985,524
Unassigned	9,614,128						(210,163)						9,403,965
Total Fund Balances	14,776,367	. <u> </u>	1,987,981		1,630,469		(210,163)		1,285,524		1,483,966		20,954,144
Total Liabilities and Fund Balances	\$ 17,637,546	\$	2,143,963	\$	13,043,718	\$	5,302	\$	1,285,524	\$	1,535,544	\$	35,651,597

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

#### **SEPTEMBER 30, 2022**

Fund Balances - Total Government Funds		\$ 20,954,144
Amounts reported for governmental activities in the statement of net position are different as a result of:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds;		
Governmental capital assets Less accumulated depreciation	\$ 78,772,592 (21,829,862)	56,942,730
Revenue is recognized when earned in the government-wide statements regardless of when it is collected. Governmental funds recognize revenue when both measurable and available.		
Unavailable revenue		308,483
Deferred outflows and inflows related to other post-employment benefits and debt refundings are not recognized in the governmental funds;		
Deferred outflows of loss on refunding Deferred inflows of gain on refunding Deferred outflows of resources related to OPEB Deferred inflows of resources related to OPEB	49,740 (243,427) 6,786 (55,951)	(242,852)
Prepaid debt service in general fund not considered a prepaid asset for governmental activities		(357,186)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds;		
Bonds payable QNIP and Stormwater bonds Loans payable Total OPEB liability Capital lease payable Leases (Right-of-use asset)	(10,116,091)(926,475)(723,654)(50,992)(124,068)(41,649)	
Compensated absences	(244,355)	 (12,227,284)
Net Position of Governmental Activities		\$ 65,378,035

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

	General	Transportation Fund	Grants Fund	Building Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds	
Revenues	General	Fund	Fund	Tullu	Tullu	T unus	Tunds	
Property taxes	\$ 7,812,046	\$	\$	\$	\$	\$	\$ 7,812,046	
Utility taxes	2,567,788						2,567,788	
Communication service tax	872,421						872,421	
Franchise fees	1,991,934						1,991,934	
Intergovernmental	3,035,519	2,111,546	3,990,081			149,776	9,286,922	
Licenses and permits	266,360		182,298	1,458,492			1,907,150	
Fines and forfeitures	171,873			19,276			191,149	
Charges for services	1,159,322	5,080				911,606	2,076,008	
Interest income	40,666	13,123	31,034	24	9,166	5,851	99,864	
Miscellaneous	201,473	2,643				3,761	207,877	
Total Revenues	18,119,402	2,132,392	4,203,413	1,477,792	9,166	1,070,994	27,013,159	
Expenditures								
Current:								
General government	3,418,067				15,223	51,674	3,484,964	
Public safety	6,164,671				13,588		6,178,259	
Public assistance			2,842,585				2,842,585	
Public works	364,373	1,675,001	254,708		163,957	503,378	2,961,417	
Building permitting				2,142,003			2,142,003	
Parks and recreation	2,586,558		140,777				2,727,335	
Capital outlay		27,304	888,485		149,854	84,135	1,149,778	
Debt service:								
Principal	114,189	151,970		7,300		73,616	347,075	
Interest	401,182	10,503		1,089		48,256	461,030	
Total Expenditures	13,049,040	1,864,778	4,126,555	2,150,392	342,622	761,059	22,294,446	
Excess (Deficiency) of Revenues								
Over Expenditures	5,070,362	267,614	76,858	(672,600)	(333,456)	309,935	4,718,713	
Other Financing Sources (Uses)								
Transfers in		69,655		1,000,000	150,000		1,219,655	
Transfers out	(1,219,655)						(1,219,655)	
Lease (right-of-use asset) acquired					47,964		47,964	
Total Other Financing Sources (Uses)	(1,219,655)	69,655		1,000,000	197,964		47,964	
Net change in fund balances	3,850,707	337,269	76,858	327,400	(135,492)	309,935	4,766,677	
Fund Balances - Beginning	10,925,660	1,650,712	1,553,611	(537,563)	1,421,016	1,174,031	16,187,467	
Fund Balances - Ending	\$ 14,776,367	\$ 1,987,981	\$ 1,630,469	<u>\$ (210,163)</u>	\$1,285,524	\$ 1,483,966	\$ 20,954,144	

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

Amounts reported for governmental activities in the statement of activities are different as a result of:		
Net change in fund balances - total government funds		\$ 4,766,677
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.		
Expenditures for capital outlay Less current year depreciation	\$ 1,122,474 (2,121,292)	(998,818)
Governmental funds report revenue when earned and available. However, the government-wide statements recognize revenue when earned, regardless of availability.		
Utility taxes		308,483
The issuance of long term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.		
Leases (Right-of-use asset) acquisitions Leases (Right-of-use asset) payments Capital lease payments Bond principal payments QNIP and Stormwater bond payments	(47,964) 6,315 42,106 77,394 221,260	299,111
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated absences Total OPEB liability Deferred outflows of OPEB Deferred inflows of OPEB Amortization of premium on bonds issued	(6,658) 40,669 397 (44,473) 87,561 (2,926)	74 570
Amortization of deferred loss on bond refunding	 (2,926)	 74,570
Change in Net Position of Governmental Activities	\$ 4,450,023	

NOTES TO BASIC FINANCIAL STATEMENTS

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Village of Palmetto Bay, Florida (the "Village") was incorporated on September 10, 2002. The Village operates under a Council-Manager form of government. In addition to the general government function, the Village provides its residents with public safety (police), public works, parks and recreation, planning and zoning, and building and permitting. The Village does not provide educational, water and sewer, solid waste, fire or hospital facilities; those services are provided by the Miami-Dade County School Board and Miami-Dade County, respectively.

The financial statements of the Village have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the Village are described below:

## FINANCIAL REPORTING ENTITY

As required by GAAP, these financial statements present the Village (the primary government) and its component unit. Component units are legally separate entities for which the primary government is considered to be financially accountable and for which the nature and significance of their relationship with the primary government are such that exclusion would cause the Village's financial statements to be misleading or incomplete. The primary government is considered financially accountable if it appoints a voting majority of an organization's governing body (the "Board") and 1) it is able to impose its will on the organization or 2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the Board. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Component units are included in the reporting entity either as blended or as discretely presented. Blended component units, although legally separate entities are, in substance, part of the Village's operations. Accordingly, data from these component units are combined with data of the primary government.

Based upon the application of the criteria described above, the financial activity of the blended component unit listed below has been included in the Village's financial reporting entity. The Board of Directors of the Palmetto Bay Foundation, Inc. (the "Foundation") are the same individuals as the Village Council.

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

#### **BLENDED COMPONENT UNIT**

The Foundation was created on December 6, 2004 for the purpose of enhancing and preserving the history of Palmetto Bay. The Foundation is a not-for-profit 501(c)(3) corporation using a calendar year end and, therefore, amounts presented for the Foundation are as of and for the year ended December 31, 2021. The primary government has operational responsibility for the component unit. Revenues consist primarily of donations and investment income. The Foundation's articles restrict the use of the funds to charitable, educational or scientific purposes. For the year ended December 31, 2021, the Foundation had approximately \$7,000 in assets and no revenue or expenditures.

#### **GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Village as a whole. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Village does not have any business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. The major individual governmental funds are reported as separate columns in the fund financial statements. All remaining nonmajor governmental funds are aggregated and reported as nonmajor governmental funds.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Village considers revenues to be available when they are collected within 60 days of the end of the current fiscal period except for revenues received from Miami-Dade County for the half-penny tax which are collected within 90 days of the end of the current fiscal period due to the nature of the collection cycle. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences are recorded only when payment is due.

Property taxes, franchise fees and other taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and, as such, have been recognized as revenues of the current fiscal period. Revenue for expenditure driven grants are recognized when the qualifying expenditures are incurred. All other revenue items are considered to be measurable and available only when cash is received by the Village.

The Village reports the following major governmental funds:

- **General Fund**: The fund is the Village's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- **Transportation Fund**: The fund accounts for the restricted revenues received from the transportation surtax, the local option gas tax, and expenditures for related transportation costs.
- **Grants Fund**: The fund accounts for all restricted grant monies and the related program income from federal, state, and local agency grants. This fund is reported separately for transparency.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

MEASUREMENT FOCUS, BASIS, OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (CONTINUED)

- **Building Fund**: The fund accounts for the restricted resources and operations of building permitting and inspections.
- **Capital Projects Fund**: The fund accounts for the activities of the Village's ongoing capital projects.

Additionally, the Village reports nonmajor funds within the governmental fund types as follows:

- **Special Revenue Funds:** These funds account for restricted monies received which are to be used in accordance with the funds' stated purposes.
- **Debt Service Fund:** The fund accounts for resources consumed for principal and interest payments applied to the Village's long-term liabilities.

As a general rule, the effect of interfund activity has been eliminated from the governmentwide financial statements.

## **DEPOSITS AND INVESTMENTS**

The Village's cash and cash equivalents include cash on hand, pooled cash, demand deposits, and short-term highly liquid investments with original maturities of three months or less from the date of acquisition.

The nature of investments is governed by the provisions of Florida Statutes Section 218. Under this statute, authorized investments are limited, unless otherwise authorized by law or ordinance, to the local government surplus funds trust fund, money market funds, direct or unconditionally guaranteed obligations of the United States government, obligations of certain governmental agencies, interest bearing time deposits or savings accounts. Income from investments is recorded as earned.

## INTERFUND RECEIVABLES AND PAYABLES

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "due to/from other funds."

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### RECEIVABLES

Receivables include amounts due from other governments and others for services provided by the Village. Receivables are recorded and revenues are recognized as earned or as specific program expenditures/expenses are incurred. Allowances for uncollectible receivables are based upon historical trends and the periodic aging of receivables. Management has considered outstanding receivables and has deemed them to be fully collectible. As such, an allowance for uncollectible accounts was not considered necessary.

## LEASE RECEIVABLE

The Village's lease receivable is measured at the present value of lease payments expected to be received during the lease term. A deferred inflow of resources is recorded for the lease. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized on a straight-line basis over the term of the lease.

## **PREPAID ITEMS**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. In certain instances, prepaid items reported in governmental funds represent debt service payment paid prior to its respective due date. These costs are expensed when used. Amounts reported in the governmental funds are offset by an equal reservation of fund balance in the fund financial statements. This is an indication that these components of current assets do not constitute available spending resources.

## **PROPERTY TAXES**

Property values are assessed on a county-wide basis by the Miami-Dade County Property Appraiser as of January 1, the lien date, of each year and are due the following November 1. Taxable value of property within the Village is certified by the Property Appraiser and the Village levies a tax millage rate upon the taxable value, which provides revenue required for the fiscal year beginning October 1. The millage rate assessed by the Village for the fiscal year ended September 30, 2022 was 2.4000 mills.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **PROPERTY TAXES**

Property taxes levied each November 1, by the Village and all other taxing authorities within Miami-Dade County, are centrally billed and collected by Miami-Dade County, with remittances to the Village of its proportionate share of collected taxes. Taxes for the fiscal year beginning October 1 are billed in the month of November, subject to a 1% per month discount for the period November through February, and are due no later than March 31. On April 1, unpaid amounts become delinquent with interest and penalties added thereafter. Beginning June 1, tax certificates representing delinquent taxes with interest and penalties are sold by Miami-Dade County, with remittance to the Village for its share of those receipts. At September 30, 2022, there were no material delinquent taxes.

## **CAPITAL ASSETS**

Capital assets, which include land, buildings, furniture and equipment, improvements other than buildings, intangibles (i.e. software), right-to-use assets (leases), and infrastructure assets (e.g., roads, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their acquisition value (the price that would be paid to acquire an asset with equivalent service potential in an orderly market transaction at the acquisition date).

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are expensed as incurred. Major outlays for capital assets and improvements are capitalized as projects are constructed. The Village maintains a \$750,000 threshold for capitalizing easements and a \$250,000 threshold for capitalizing software.

Capital assets are depreciated/amortized using the straight-line method over the following estimated useful lives:

Assets	Years
Furniture and equipment	5-20
Vehicles	7
Buildings	30
Leasehold improvements	10
Infrastructure	30
Software	5
Right-to-use assets	Through lease maturity

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### LEASES (RIGHT-OF-USE ASSET)

The leases (right-of-use asset) are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, and plus ancillary charges necessary to place the lease into service. The leases (right-of-use asset) are amortized on a straight-line basis over the life of the related lease.

#### **COMPENSATED ABSENCES**

The Village's policy is to permit employees to accumulate paid time off ("PTO") benefits. Based on their length of service to the Village, employees may carry over a maximum of 80 unused hours each calendar year, with the exception of the village clerk and village manager, who can carry over a maximum of 720 unused hours each calendar year. Any unused hours in excess of the maximum is paid out. All PTO is accrued when incurred in the government-wide fund financial statements based on current rates of pay. Compensated absences are expected to be used in the following year.

A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. For the governmental funds, compensated absences are liquidated from the general fund.

## LONG-TERM OBLIGATIONS

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities. Bond premiums, discounts, and deferred amounts on refunding are deferred and amortized over the life of the bonds using the straight-line amortization method. The results of using this method do not differ significantly from the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issue costs are expenses as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Long-term liabilities of governmental funds are generally liquidated through the general fund with the exception of the debt accounted for in the transportation fund, building fund and nonmajor governmental stormwater management fund.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflow of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Village has two items that qualify for reporting in this category as deferred outflows of resources. An item related to Other Post-Employment Benefits ("OPEB") and the loss on refunding of Florida Municipal Loan Council Revenue Series 2010B ("FMLC Bonds") (Note 6).

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The Village has three items that qualify for reporting in this category. An item related to leases, an item related to OPEB, and an item related to the gain on refunding on bonds with Miami-Dade County (Note 6).

## FUND BALANCE

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based on primarily on the extent to which the Village is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

**Non-spendable** - This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

**Restricted** - This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## FUND BALANCE (CONTINUED)

**Committed** - This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by ordinance which is the Village Council's highest level of decision-making authority. These amounts cannot be used for any other purpose unless the Village Council removes or changes the specified use by taking the same type of action or motion that was employed when the funds were initially committed. An ordinance is required to establish, modify, or rescind fund balance commitments. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

**Assigned** - This classification includes amounts that are constrained by the Village's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Village Council or their designee. The Village Manager has been designated by the Village Council via resolution as authorized to assign fund balances.

**Unassigned** - This classification includes the residual fund balance for the General Fund only and the amount established for minimum funding which represents the portion of the General Fund balance that has been established to be used in emergency situations. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of assigned fund balance amounts.

## FUND BALANCE FLOW ASSUMPTIONS

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Village's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last, unless the Village Council has provided otherwise in its commitment or assignment actions by either ordinance or resolution.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **NET POSITION**

Net position in the government-wide financial statements are classified into three components:

**Net Investment in Capital Assets -** This category consists of capital assets, net of accumulated depreciation/amortization, and reduced by any outstanding debt incurred to acquire, construct or improve those assets, excluding unexpended proceeds, plus the net effect of capital asset related deferred outflow/inflow of resources.

**Restricted Net Position** - This category consists of net position that has been restricted for general use by external parties (creditors, grantors, contributors, or laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted Net Position** - This category consists of all net position that does not meet the definition of either of the other two components.

## **NET POSITION FLOW ASSUMPTION**

Sometimes the Village will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which resources are considered to be applied. When both restricted and unrestricted resources are available for use, it is the Village's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

## **USE OF ESTIMATES**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and deferred inflows/outflows, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenditures during the reporting period. These estimates include assessing the collectability of receivables, and the useful lives of capital assets. Actual results could differ from those estimates.

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

#### IMPLEMENTATION OF NEW GASB STANDARDS

GASB Statement No. 87, *Leases* ("GASB 87"), the objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. This Statement was implemented by the Village for the fiscal year ending September 30, 2022.

#### NOTE 2 – CASH AND CASH EQUIVALENTS

In addition to insurance provided by the Federal Depository Insurance Corporation, all deposits are held in banking institutions approved by the State Treasurer of the State of Florida to hold public funds. Under Florida Statutes Chapter 280, *Florida Security for Public Deposits Act*, the State Treasurer requires all Florida qualified public depositories to deposit with the Treasurer or another banking institution, eligible collateral. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses. Accordingly, all amounts reported as deposits are insured or collateralized.

#### **INVESTMENTS**

The Florida State Board of Administration ("SBA") Pool, hereinafter referred to as "Florida PRIME", is not a registrant with the Securities and Exchange Commission ("SEC"); however, its board has adopted operating procedures consistent with the requirements for a 2a-7 fund. In accordance with these requirements, the method used to determine the participants' shares sold and redeemed is the amortized cost method. Amortized cost includes accrued income and is a method of calculating an investment's value by adjusting its acquisition cost for the amortization of discount or premium over the period from purchase to maturity.

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 2 – CASH AND CASH EQUIVALENTS (CONTINUED)

#### INVESTMENTS (CONTINUED)

The SBA is governed by Chapter 19-7 of the Florida Administrative Code and Chapters 218 and 215 of the Florida Statutes. These rules provide guidance and establish the general operating procedures for the administration of the SBA. Additionally, the Office of the Auditor General of the State of Florida performs the operational audit of the activities and investment of the SBA. The SBA accounts are not subject to custodial credit risk as these investments are not evidenced by securities that exist in physical or bank entry form.

In accordance with GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, the Village's investment in the Florida PRIME meets the definition of a qualifying investment pool that measures for financial reporting purposes all of its investments at amortized cost and should disclose the presence of any limitations or restrictions on withdrawals. As of September 30, 2022, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value. At September 30, 2022, the Village's investment in the Florida PRIME was \$1,978,832. Florida PRIME is presented as a cash equivalent.

*Interest Rate Risk* - The Village has an investment policy that limits investment maturities as a means of managing its exposure to market value losses arising from increasing interest rates. To mitigate risk, the Village primarily invests in investments with maturities of twelve months or less.

The dollar weighted average days to maturity ("WAM") of Florida PRIME at September 30, 2022, is 21 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life ("WAL") of Florida PRIME at September 30, 2022, is 72 days.

*Credit Risk* - The Village has an investment policy that limits investments to the highest ratings by a nationally recognized statistical rating organization ("NRSRO") (Standard and Poor's and Moody's investment services). In order to mitigate credit risk, the Village does limit investments to the highest ratings by a NRSRO. Florida PRIME is rated AAAm by Standard and Poor's.

The SBA issues a separate financial report. A copy of this financial report can be found on the SBA website at www.sbafla.com.

## NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 2 – CASH AND CASH EQUIVALENTS (CONTINUED)

#### **INVESTMENTS (CONTINUED)**

*Concentration of Credit Risk* - The Village diversifies its portfolio in such a way to control the risk of loss resulting from concentration of assets to a specific maturity, instrument, issue, dealer, or bank though which these securities are bought and sold. The Village only invests in Florida PRIME at September 30, 2022.

#### NOTE 3 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivable and payable balances at September 30, 2022 were as follows:

	Interfund	Interfund
	Receivable	Payable
General Fund	\$ 427,505	\$ 222,913
Transportation Fund	93,655	64,424
Grants Fund	127,057	190,144
Building Fund	1,805	166,547
Nonmajor Governmental Funds	396	6,390
	\$ 650,418	\$ 650,418

Outstanding balances between funds result mainly from the time lag between the dates (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 3 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (CONTINUED)

#### **TRANSFERS**

Transfers during the fiscal year ended September 30, 2022 were as follows:

	Transfers in	Transfers out
General Fund	\$	\$ 1,219,655
Transportation Fund	69,655	
Building Fund	1,000,000	
Capital Projects Fund	150,000	
	<u>\$ 1,219,655</u>	\$ 1,219,655

Transfer activity noted above represent movement of unrestricted revenues to fund grant fund and non-major governmental fund activity/projects.

#### NOTE 4 – LEASE RECEIVABLE

On May 2, 2005, the Village, as a lessor, entered into a 28 year lease with Miami-Dade County that commenced during fiscal year 2008 for the use of Ludovici Park Library. Effectively October 1, 2021, the Village implemented GASB 87. An initial lease receivable was recorded in the amount of \$1,593,011. As of September 30, 2022, the value of the lease receivable is \$1,484,030. Miami-Dade County is required to make an annual payment totaling \$108,981. The lease receivable is measured at a discount rate of 4.46%, which is an implicit interest rate. The value of the deferred inflow of resources as of September 30, 2022, was \$1,486,810, and the Village recognized lease revenue of \$106,201 during the fiscal year.

Both Miami-Dade County and the Village have the right to terminate the agreement. In the event the Village terminates this agreement before it expires, it shall provide the County at no additional cost to the County and with no interruption except reasonable time for relocation, a space comparable in size and amenities to the Library and acceptable to the County. The Village shall be responsible for the full cost of such relocation. In the event the County terminates this agreement before it expires, the County shall provide the Village with a balloon payment equal to the balance needed to pay-off the Village's construction cost debt.

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

# NOTE 5 – CAPITAL ASSETS

# Capital asset activity for the fiscal year ended September 30, 2022 was as follows:

Governmental Activities	Beginning Balance*	Additions	Deletions	Ending Balance
Capital assets not being depreciated/amortized:				
Land	\$ 26,649,655	\$	\$	\$ 26,649,655
Construction in progress		357,400		357,400
Total capital assets not being depreciated/amortized	26,649,655	357,400		27,007,055
Capital assets being depreciated/amortized:				
Intangibles	492,153			492,153
Furniture and equipment	2,210,126	643,400	13,941	2,839,585
Buildings	13,985,470			13,985,470
Improvements other than buildings	12,534,636			12,534,636
Infrastructure	21,792,019	73,710		21,865,729
Leases (Right-of-use asset)	47,964			47,964
Total capital assets being depreciated/amortized	51,062,368	717,110	13,941	51,765,537
Less accumulated depreciation/amortization for:				
Intangibles	492,153			492,153
Furniture and equipment	1,563,449	289,834	13,941	1,839,342
Buildings	5,409,722	466,182		5,875,904
Improvements other than buildings	8,283,544	625,940		8,909,484
Infrastructure	3,973,643	732,484		4,706,127
Leases (Right-of-use asset)		6,852		6,852
Total accumulated depreciation/amortization	19,722,511	2,121,292	13,941	21,829,862
Total capital assets being depreciated/amortized, net	31,339,857	(1,404,182)		29,935,675
Governmental Activities Capital Assets, Net	\$ 57,989,512	<u>\$ (1,046,782)</u>	<u>\$</u>	\$ 56,942,730

\*Beginning balance was adjusted to consider proper amounts related to the implementation of GASB 87.

Depreciation/Amortization expense charged to the functions or programs of the Village for the fiscal year ended September 30, 2022 was as follows:

General government	\$ 319,602
Public safety	32,799
Transportation	862,684
Parks and recreation	 906,207
Total Depreciation/Amortization Expense	\$ 2,121,292

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

# NOTE 6 – LONG-TERM LIABILITIES

# Long-term debt activity for the fiscal year ended September 30, 2022 was as follows:

Governmental activities	Beginning Balance*	A	dditions	R	eductions		Ending Balance	_	ue within Dne Year
Bonds payable:					<i></i>				
FMLC Bonds - Series 2021A Less deferred amounts:	\$ 8,815,000	\$		\$	(275,000)	\$	8,540,000	\$	
Issuance premium - Series 2021A	 1,663,652				(87,561)		1,576,091		87,561
Total bonds payable (direct borrowing)	 10,478,652				(362,561)		10,116,091		87,561
Note payable:									
Refunding Revenue Note, Series 2015	 805,840				(82,186)		723,654		
Total Note payable (direct borrowing)	 805,840				(82,186)		723,654		
Liabilities with Miami-Dade County:									
QNIP bonds (Refinanced)	525,416				(228,543)		296,873		144,693
Stormwater bonds (Refinanced)	 865,746				(236,144)		629,602		77,353
Total liabilities with Miami-Dade County									
(direct borrowings)	 1,391,162				(464,687)		926,475		222,046
Leases (Right-of-use asset)	 47,964				(6,315)		41,649		6,460
Capital leases (direct borrowing)	 166,174				(42,106)		124,068		48,082
Compensated absences	 237,697		244,355		(237,697)		244,355		244,355
Governmental Activities Long-Term									
Liabilities	\$ 13,127,489	\$	244,355	\$	(1,195,552)	\$	12,176,292	\$	608,504
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\*Beginning balance was adjusted to consider proper amounts related to the implementation of GASB 87.

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### **NOTE 6 – LONG-TERM LIABILITIES (CONTINUED)**

#### **REFUNDING REVENUE NOTE, SERIES 2015 (DIRECT BORROWING)**

During fiscal year 2016, the Village issued a Refunding Revenue Note, Series 2015 ("Note"), facilitated by the Florida Municipal Loan Council ("FMLC") in the principal amount of \$1,252,148. The refunding was a current refunding. The proceeds were used for the cost of the initial issuance of the Note and to refund the cost of the Florida Municipal Loan Council Bond Series 2005D for the construction of a library building which had an outstanding balance of \$1,205,000. The Note is collateralized by a pledge of the Village's non-ad valorem revenues. Total pledged amounts over the life of the note are expected to be approximately \$3,000,000. For the current year, debt service and pledged revenues were approximately \$98,000 and \$109,000, respectively. The total principal and interest remaining on the bonds is \$802,746. The refunding reduced total debt service payments by nearly \$357,385. The bonds are payable semi-annually through October 2030 with principal amounts ranging from approximately \$69,000 to \$97,000 with an interest of 2.359%. The final maturity date of the bonds is October 1, 2030.

Whenever any event of default as referred to in the Note agreement occurs, the FMLC or the purchaser shall, in addition to any other remedies herein or by law provided, have the right at its or their option without any further demand or notice, except as otherwise provided for in this agreement, to take whatever other action at law or in equity which may appear necessary or desirable to collect amounts then due to it and thereafter to become due hereunder or to enforce any other of its or their rights hereunder; provided; however, the FMLC shall only have the right to take such action as it deems necessary to collect amounts then due or to become due to the FMLC.

Fiscal Year Ending						
September 30,	F	Principal	Interest		Total	
2023*	\$		\$	8,535	\$	8,535
2024		81,428		16,111		97,539
2025		86,046		14,135		100,181
2026		85,109		12,116		97,225
2027		89,544		10,056		99,600
2028-2031		381,527		18,138		399,665
Total	\$	723,654	\$	79,092	\$	802,746

Debt service requirements to maturity are as follows:

\* Debt Service Payment due on October 1, 2022 was paid during fiscal year ended September 30, 2022.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

# NOTE 6 – LONG-TERM LIABILITIES (CONTINUED)

## QUALITY NEIGHBORHOOD IMPROVEMENT PROGRAM ("QNIP") (DIRECT BORROWING)

The Village is required to pay Miami-Dade County its allocated share of principal and interest of the Miami-Dade County Public Service Tax Revenue Bonds, Series 1999, that were issued prior to the Village's incorporation. On September 28, 2011, the Miami-Dade County refunded the outstanding Miami-Dade County Public Service Tax Revenue Bonds, Series 1999, with the issuance of the Miami-Dade County Public Service Tax Revenue Bonds, Series 2011. The proceeds from the bonds were used for the construction of parks, drainage, and roads throughout the Village. The Village's pro rata share of the Miami-Dade County's bonds is approximately 3.6% and is payable annually through 2024.

On July 28, 2021, the Miami-Dade County refunded the outstanding Miami-Dade County Public Service Tax Revenue Bonds, Series 2011, with the issuance of the Miami-Dade County Capital Asset Acquisition Special Obligation Refunding Bonds, Series 2021B. This resulted in a principal balance savings for the Village of \$80,899 during the current year. The principal and interest payment for the fiscal year ended September 30, 2022 was approximately \$157,000. Payments include interest at approximately 3.7% per annum.

Upon an event of default in the Master Ordinance of Miami-Dade County, a trustee or Bondholder acting for the Holders of all Bonds made by suit, action, mandamus or other judicial proceedings, protect and enforce any and all rights, including the right to the appointment of a receiver, existing under and to the extent permitted by the laws of the State of Florida, or granted and contained in the Master Ordinance, and may enforce and compel the performance of all duties required in the Master Ordinance or by any applicable statutes to be performed by the County or by an officer thereof.

> **Fiscal Year Ending** September 30, Principal Total Interest 156,756 \$ \$ \$ 2023 144,693 12,063 2024 152,180 4,774 156,954 Total \$ \$ \$ 296,873 16,837 313,710

Debt service requirements to maturity are as follows:

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### **NOTE 6 – LONG-TERM LIABILITIES (CONTINUED)**

#### STORMWATER UTILITY REVENUE BONDS (DIRECT BORROWING)

The Village is required to pay Miami-Dade County its pro rata share of principal and interest of the Miami-Dade County Stormwater Utility Revenue Bonds, Series 1999 and 2004 issued and outstanding since the exemption date of the Village. On September 16, 2013 the Miami-Dade County refunded all of the outstanding Stormwater Utility Revenue Bonds, Series 1999 and Series 2004, except for the Stormwater Utility Revenue Bonds, Series 2004, which matured on April 1, 2014 and April 1, 2015. The proceeds from the bonds were used for the installation of drainage throughout the Village. The Village's pro-rata share of the bonds is approximately 1.7% and is payable annually through 2029.

On September 9, 2020, the Miami-Dade County refunded the outstanding Stormwater Utility Revenues Series 2013 with the issuance of the Stormwater Utility Revenue Refunding Bonds, Series 2020. This resulted in a principal balance savings for the Village of \$162,528 during the current year. The principal and interest payments for the fiscal year ended September 30, 2022 were approximately \$112,000. Payments include interest at approximately 3.5% per annum.

Upon an event of default in the Master Ordinance of Miami-Dade County, a trustee or Bondholder acting for the Holders of all Bonds made by suit, action, mandamus or other judicial proceedings, protect and enforce any and all rights, including the right to the appointment of a receiver, existing under and to the extent permitted by the laws of the State of Florida, or granted and contained in the Master Ordinance, and may enforce and compel the performance of all duties required in the Master Ordinance or by any applicable statutes to be performed by the County or by an officer thereof.

Fiscal Year Ending						
September 30,	I	Principal	]	Interest		Total
2023	\$	77,353	\$	31,480	\$	108,833
2024		81,177		27,613		108,790
2025		85,262		23,554		108,816
2026		89,521		19,290		108,811
2027		93,954		14,814		108,768
2028-2029		202,335		15,297		217,632
Total	\$	629,602	\$	132,048	\$	761,650

Debt service requirements to maturity are as follows:

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### **NOTE 6 – LONG-TERM LIABILITIES (CONTINUED)**

## FLORIDA MUNICIPAL LOAN COUNCIL REFUNDING REVENUE BONDS, SERIES 2021A (DIRECT BORROWING)

In August 2021, the Village issued FMLC Refunding Revenue Bonds, Series 2021A in the principal amount of \$8,815,000 with a bond premium of \$1,663,652. The Series 2021A bonds were issued for the purpose of refunding the Series 2010B in order to reduce total debt service payments by \$4,647,661. The economic gain on the refunding was \$3,156,171 in net present value savings. The reacquisition price exceeded the net carrying amount of the old debt by \$34,784, which was deemed insignificant. The bonds are secured by a pledge of the Village's non-ad valorem revenues. The principal and interest payments for the fiscal year ended September 30, 2022 were approximately \$652,000. The total principal and interest remaining on the bonds is \$11,732,850. The bonds are payable semi-annually over 20 years with principal amounts ranging from \$649,000 to \$655,000 and interest payments ranging from 3% to 4%. The final maturity date of the bonds is October 1, 2040. S&P Global Ratings (S&P) has assigned a rating to the Bonds of "AAA" (stable outlook).

Whenever any event of default referred to in the bond agreement hereof shall have happened and be continuing, the Council or the trustee shall, in addition to any other remedies herein or by law provided, have the right, at its or their option without any further demand or notice, to take such steps and exercise such remedies as provided in the Agreement, and, without limitation, to take whatever other action at law or in equity which may appear necessary or desirable to collect amounts then due and thereafter to become due hereunder or to enforce any other of its or their rights hereunder.

Fiscal Year Ending					
September 30,	 Principal	Interest		Total	
2023*	\$ 	\$	158,700	\$	158,700
2024	335,000		310,700		645,700
2025	345,000		297,100		642,100
2026	365,000		282,900		647,900
2027	375,000		268,100		643,100
2028-2032	2,115,000		1,098,100		3,213,100
2033-2037	2,585,000		629,500		3,214,500
2038-2041	 2,420,000		147,750		2,567,750
Total	\$ 8,540,000	\$	3,192,850	\$	11,732,850

Debt service requirements to maturity are as follows:

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\* Debt Service Payment due on October 1, 2022 was paid during fiscal year ended September 30, 2022.

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### **NOTE 6 – LONG-TERM LIABILITIES (CONTINUED)**

#### LEASES (RIGHT-OF-USE ASSET)

The Village has entered into an agreement to lease certain property. The lease agreement qualifies as other than a short-term lease under GASB 87 and therefore; has been recorded at the present value of the future minimum lease payments as of the date of their inception.

On November 1, 2018, the Village entered into a 10 year lease as Lessee for the use of the Perrine Community House. An initial lease liability was recorded in the amount of \$47,964 as of October 1, 2021. As of September 30, 2022, the value of the lease liability is \$41,649. A total of principal and interest payments made during the fiscal year was \$6,432. The Village is required to make monthly fixed payments of \$537 and will gradually increase annually up to \$605 through fiscal year 2029. The lease liability is measured at a discount rate of 0.26%, which is an implicit interest rate. The value of the right-of-use asset as of September 30, 2022 is \$47,964 net of accumulated amortization of \$6,852.

The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2022, were as follows:

Fiscal Year Ending September 30,	Р	rincipal	In	terest		Total
2023	\$	6,460	\$	101	\$	6,561
2023	Φ	0,400	φ	101	φ	0,501
2024		6,609		83		6,692
2025		6,759		66		6,825
2026		6,914		49		6,963
2027		7,071		30		7,101
2028-2029		7,836		12		7,848
Total	\$	41,649	\$	341	\$	41,990

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### **NOTE 6 – LONG-TERM LIABILITIES (CONTINUED)**

#### CAPITAL LEASES (DIRECT BORROWING)

The Village has entered into lease purchase agreements for financing the acquisition of vehicles in the Transportation Fund, Building Fund, and Capital Projects fund. The lease agreements qualify as capital leases for accounting purposes and have been recorded at the present value of the future minimum lease payments as of the inception date.

Assets	
Vehicles	\$ 215,579
Accumulated depreciation	 (84,447)
Carrying Value	\$ 131,132

Future minimum lease payments and the present value of net minimum lease payments as of September 30, 2022 are as follows:

Fiscal Year Ending September 30	
2023	\$ 48,082
2024	48,082
2025	44,958
2026	 521
Total minimum lease payments	141,643
Less: amount representing interest	 17,575
Total principal outstanding amount	\$ 124,068

#### NOTE 7 – DEFINED CONTRIBUTION PLAN

The Village provides retirement benefits for full time employees through a money purchase plan (a defined contribution plan) (the "Plan"). The Plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of the employees are tax deferred until the time of withdrawal. The Plan is administered by International City Managers' Association Retirement Corporation. Amendments to the Plan are authorized by the Village Council. The Plan was established pursuant to Resolution 03-82 adopted on October 7, 2003 by the Village Council.

# NOTES TO BASIC FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 7 – DEFINED CONTRIBUTION PLAN (CONTINUED)

Plan benefits depend solely on amounts contributed to the Plan, plus investment earnings, less administrative expenses. The Village's minimum contribution for participating employees is 6% of the employees' gross salary. Plan members may contribute up to 6% of the Plan member's gross salary and receive an additional equal match from the Village for a total Village contribution of up to 12% of the member's salary. Employees are fully vested after 5 years of service. Employees contributed approximately \$263,000 and the Village contributed approximately \$266,000 to the Plan during the fiscal year ended September 30, 2022.

#### NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB)

#### **PLAN DESCRIPTION**

The Village, in compliance with Florida Statute 112.0801, shall allow all former personnel who retire, and their eligible dependents, the option to continue to participate in the group insurance plan or self-insurance plan. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost no more than the premium cost applicable to active employees. For retired employees and their eligible dependents, the cost of continued participation shall be paid by the retired employees. The benefits of the OPEB Plan conform to Florida Statutes, which is the legal authority for the OPEB Plan. The OPEB Plan is not accounted for as a trust fund since an irrevocable trust has not been established to fund the OPEB Plan. The OPEB Plan is a single-employer defined benefit plan.

## FUNDING POLICY

The Village provides no funding for any portion of the premiums after retirement. However, the Village recognizes that there is an "implicit subsidy" arising as a result of the blended rate premium since retiree health care costs, on average, are higher than active employee healthcare costs. It is the Village's current policy to fund the plan on a "pay-as-you-go" basis. The OPEB liability is liquidated through the funds from the General Fund.

The Village requires that retirees must pay the monthly premium as determined by the insurance carrier for single coverage, spousal coverage, children coverage, or family coverage, as applicable.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

# NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

# **EMPLOYEES COVERED BY BENEFIT TERMS**

At September 30, 2022, the following employees were covered by the benefit terms:

Inactive employees currently receiving benefit payments	
Inactive employees entitled to but not yet receiving benefit payments	
Active employees	64
Total Members	64

# TOTAL OPEB LIABILITY AND CHANGES IN TOTAL OPEB LIABILITY

The Village's total OPEB liability of \$50,992 was measured as of September 30, 2022, and was determined by an actuarial valuation dated as of October 1, 2021.

	Total OPEB Liability			
Balance at September 30, 2021	\$	91,661		
Changes for the year:				
Service cost		7,635		
Interest		2,227		
Changes of Benefit Terms				
Difference between actual and expected experience		(46,495)		
Assumption changes and other inputs		(4,036)		
Benefit payments				
Other changes				
Net changes		(40,669)		
Balance at September 30, 2022 (Reporting Date)	\$	50,992		
Covered Employee Payroll	\$4	,046,789		
Total OPEB liability as a percentage of covered employee payroll		1.26%		

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

## NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

## **ACTUARIAL ASSUMPTIONS AND OTHER INPUTS**

The total OPEB liability in the October 1, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation date	October 1, 2021
Measurement date	September 30, 2022
Inflation	3.00%
Salary increases	4.00%
Discount rate	4.77%
Healthcare cost trend rates	7.4% for POS Medical Plan and 7.0% for HMO Medical Plan and gradually decreasing to an ultimate rate of 4.5% in 2037
Retirees' share of benefit-related costs	Same as Health Care Trend
Mortality	PubG.H-2010 Mortality Table - General with Mortality Improvement using Scale MP-2020

# SENSITIVITY OF THE TOTAL OPEB LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following presents the sensitivity of the Village's total OPEB liability to changes in the discount rate. The sensitivity analysis shows the impact on the Village's total OPEB liability if the discount rate was 1.00% lower or 1.00% higher than the current discount rate at September 30, 2022:

	Current							
	1% Decrease (3.77%)			count Rate 4.77%)	1% Increase (5.77%)			
Total OPEB Liability	\$	53,259	\$	50,992	\$	48,865		

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

# SENSITIVITY OF THE TOTAL OPEB LIABILITY TO CHANGES IN THE HEALTHCARE COST TREND RATES

The following presents the sensitivity of the Village's total OPEB liability, calculated using the 7.4% to 7.0% healthcare trend rate. The sensitivity analysis shows the impact on the Village's total OPEB liability if the healthcare trend rate were 1.00% lower or 1.00% higher than the healthcare trend rate at September 30, 2022:

	Current							
	1% Decrease	1% Increase						
	(6.4% to 6.0%)	(7.4% to 7.0%)	(8.4% to 8.0%)					
Total OPEB Liability	\$ 48,188	\$ 50,992	\$ 54,136					

# **OPEB EXPENSE AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO OPEB**

For fiscal year ended September 30, 2022, the Village recognized OPEB Expense of \$3,407. At September 30, 2022, the Village reports deferred outflows and inflows of resources related to the OPEB Plan as follows:

Description	ed Outflows esources	Deferred Inflows of Resources			
Differences between actual and expected experience Changes of assumptions	\$ 6,786	\$	50,321 5,630		
Total	\$ 6,786	\$	55,951		

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

## NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

## **OPEB** Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (continued)

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense (income) as follows:

Fiscal Year Ending	
September 30	Amount
2023	\$ (6,455)
2024	(6,455)
2025	(6,455)
2026	(6,455)
2027	(6,455)
Thereafter	 (16,890)
Total	\$ (49,165)

## NOTE 9 – COMMITMENTS AND CONTINGENCIES

## **G**RANTS

Grant monies received and disbursed by the Village are for specific purposes and may be subject to audit by the granter agencies. Such audits may result in requests for reimbursements due to disallowed expenditures or other actions by granter agencies. Based upon prior experience, the Village does not believe that such disallowances or other actions taken by the grantor agencies, if any, would have a material effect on the financial position of the Village.

## **LITIGATION**

The Village is also subject to various claims that arise in the normal course of business. Management believes that, although the outcome of the litigation cannot be predicted with certainty, the ultimate liability, if any, will not have a material adverse effect on the Village's financial statements.

# NOTES TO BASIC FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 9 – COMMITMENTS AND CONTINGENCIES (CONTINUED)

#### **RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions and natural disasters for which the Village carries commercial insurance. There was no reduction in insurance coverage from coverage in the prior year and there were no settlements that exceeded insurance coverage for each of the past three years.

#### AGREEMENT WITH MIAMI-DADE COUNTY FOR LOCAL POLICE PATROL SERVICES

On May 5, 2003, the Village executed an agreement with Miami-Dade County for local police patrol services. The Village makes regular monthly payments to Miami-Dade County. Payments are adjusted to accrue for labor costs incurred and deducted from the gross revenues due to the Village from Miami-Dade County. Payments for the services provided by Miami-Dade County are based on the level of staffing services requested by the Village utilizing the actual personnel costs of officers and equipment. This agreement was modified in July 2019 and expires in September 2024. Payments for patrol services totaled approximately \$8,409,027 during fiscal year ended September 30, 2022.

#### **CONSTRUCTION COMMITMENTS**

The Village had construction commitments of approximately \$2,416,000 outstanding at September 30, 2022.

#### NOTE 10 – DEFICIT IN FUND BALANCE

At September 30, 2022, the Building Fund had a deficit of \$210,163. The Village expects to fund this deficit with transfers from the General Fund in subsequent years.

# **REQUIRED SUPPLEMENTARY INFORMATION**

#### **REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - GENERAL FUND**

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

P	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
Revenues	ф <b>п ппп п</b> 1 (	ф <u>а ааа а</u> 1 с	ф. <b>7.010.04</b> С	¢ 24.220
Property taxes	\$ 7,777,716	\$ 7,777,716	\$ 7,812,046	\$ 34,330
Utility taxes	2,480,000	2,480,000	2,567,788	87,788
Communication service tax Franchise fees	800,000	800,000	872,421	72,421
	1,450,000	1,450,000	1,991,934	541,934
Intergovernmental	2,449,750	2,449,750	3,035,519	585,769
Licenses and permits Fines and forfeitures	318,000	318,000	266,360	(51,640)
Charges for services	103,500 788,500	103,500 788,500	171,873 1,159,322	68,373 370,822
Interest	45,000	45,000	40,666	
Miscellaneous	278,980	278,980	201,473	(4,334) (77,507)
ARPA Funding		1,512,622		(1,512,622)
Total Revenues	16,491,446	18,004,068	18,119,402	115,334
Expenditures Current: General government				
Village council	191,931	191,931	165,505	26,426
Village manager/clerk	733,371	733,371	644,716	88,655
Finance department	1,100,179	1,193,179	844,515	348,664
Village attorney	354,991	354,991	368,791	(13,800)
Planning and zoning	439,935	652,935	373,014	279,921
Other general government	923,500	923,500	1,021,526	(98,026)
Total General Government	3,743,907	4,049,907	3,418,067	631,840
Public safety	7,767,611	8,781,233	6,164,671	2,616,562
Public works	511,184	511,184	364,373	146,811
Parks and recreation Debt service:	2,921,553	3,114,553	2,586,558	527,995
Principal	367,842	367,842	114,189	253,653
Interest	408,814	408,814	401,182	7,632
Total Expenditures	15,720,911	17,233,533	13,049,040	4,184,493
Excess (Deficiency) of Revenues Over Expenditures	770,535	770,535	5,070,362	4,299,827
<b>Other Financing Sources (Uses)</b> Transfers out Appropriation of prior year's fund balance	(150,000)	(1,150,000) 379,465	(1,219,655)	(69,655) (379,465)
Total Other Financing Sources (Uses)	(150,000)	(770,535)	(1,219,655)	(449,120)
Net Change in Fund Balance	\$ 620,535	<u>\$</u>	\$ 3,850,707	\$ 3,850,707

See notes to budgetary comparison schedule.

# NOTE TO BUDGETARY COMPARISON SCHEDULE

## FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – BUDGETARY COMPARISON SCHEDULES

The General Fund annual appropriated budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America. Special Revenue, Debt Service and Capital Projects Funds do not have annual appropriated adopted budgets.

The Village follows these procedures in establishing the budgetary data reflected in the financial statements:

- (1) Prior to fiscal year end, the Village Manager submits to the Village Council a proposed operating budget for the fiscal year commencing the following October 1st. The operating budget is restricted to proposed expenditures and the means of financing them by means of appropriated revenues, other financing sources and appropriations of fund balances. Budgetary control over expenditures, including capital outlay and transfers in the General Fund is legally maintained at the fund level.
- (2) Two public hearings are conducted to obtain taxpayer comments as required by Truth in Millage ("TRIM") legislation.
- (3) Prior to October 1st (unless preempted by TRIM) as stated in the Village's Charter, the budget is legally enacted through passage of an ordinance.
- (4) The Village Manager may amend the adopted budget for adjustments within departments administratively in the General Fund, but the Village Council must approve all budget adjustments between funds. Supplemental appropriations of revenues in excess of the adopted budget may be appropriated by the Council by way of an ordinance. There were no supplemental appropriations for the fiscal year.
- (5) Unencumbered appropriations lapse at year-end.
- (6) The General Fund had \$1,512,622 in supplemental appropriations in fiscal year 2022. Of this amount, \$379,465 was allocated to fund balance.

# **REQUIRED SUPPLEMENTARY INFORMATION**

#### SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS

September 30, (Measurement Date)		2022		2021		2020		2019	2018
Total OPEB Liability									
Service cost	\$	7,635	\$	8,582	\$	7,653	\$	2,702	\$ 3,035
Interest		2,227		2,087		686		751	912
Changes of benefit terms						92,330			
Differences between actual and expected experience		(46,495)				(13,315)			(475)
Assumption changes and other inputs		(4,036)		(644)		6,401		83	93
Benefit payments				(31,807)				(9,988)	(12,263)
Other changes						503		27	 993
Net Change in Total OPEB Liability		(40,669)		(21,782)		94,258		(6,425)	(7,705)
Total OPEB Liability - Beginning		91,661		113,443		19,185		25,610	33,315
Total OPEB Liability - Ending	\$	50,992	\$	91,661	\$	113,443	\$	19,185	\$ 25,610
Covered Employee Payroll	\$4	,046,789	\$3	8,718,367	\$3	3,542,189	\$3	,401,757	\$ 3,210,720
Total OPEB Liability as a Percentage of Covered Employee Payroll		1.26%		2.47%		3.20%		0.56%	0.80%

This schedule is presented as required by accounting principles generally accepted in the United States of America, however, until a full 10-year trend is compiled, information is presented for those years available.

**COMBINING FINANCIAL STATEMENTS** 

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2022

	Special Revenue						
	Law Stormwater Enforcement False H			Art in Public Places Debt Service		Palmetto Bay	
	Management	Trust Fund	Alarm Fund	Fund	Fund	Foundation	Total
Assets							
Cash and cash equivalents	\$ 697,785	\$ 5,689	\$ 74,873	\$ 540,986	\$	\$ 6,681	\$ 1,326,014
Receivables	30,926						30,926
Due from other funds		196	200				396
Due from other governments	178,045	163					178,208
Total Assets	<u>\$ 906,756</u>	\$ 6,048	\$ 75,073	\$ 540,986	<u>\$</u>	\$ 6,681	<u>\$ 1,535,544</u>
Liabilities							
Accounts payable	\$ 39,277	\$	\$ 145	\$ 100	\$	\$	\$ 39,522
Accrued liabilities	4,632		1,034				5,666
Due to other funds	5,381		1,009				6,390
Total Liabilities	49,290		2,188	100			51,578
Fund Balances							
Restricted:							
Public transportation operations and maintenance	857,466						857,466
Charitable and educational projects						6,681	6,681
Police equipment and training		6,048					6,048
Committed:							
False alarm management			72,885				72,885
Art in public places				540,886			540,886
Total Fund Balances	857,466	6,048	72,885	540,886		6,681	1,483,966
Total Liabilities and Fund Balances	\$ 906,756	\$ 6,048	\$ 75,073	\$ 540,986	<u>\$</u>	\$ 6,681	<u>\$ 1,535,544</u>

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

		Special	Revenue				
	Law Stormwater Enforcement False			Art in Public Places	Debt Service	Palmetto Bay	
	Management	Trust Fund	Alarm Fund	Fund	Fund	Foundation	Total
Revenues							
Intergovernmental	\$	\$	\$	\$ 149,776	\$	\$	\$ 149,776
Charges for services	857,995		53,611				911,606
Interest income	5,157	30	445	216		3	5,851
Miscellaneous	324	2,444	993				3,761
Total Revenues	863,476	2,474	55,049	149,992		3	1,070,994
Expenditures							
Current:							
General government		879	41,549	9,246			51,674
Public works	503,378						503,378
Capital outlay	84,135						84,135
Debt service:							
Principal	73,616						73,616
Interest	37,987				10,269		48,256
Total Expenditures	699,116	879	41,549	9,246	10,269		761,059
Excess (Deficiency) of Revenues							
Over Expenditures	164,360	1,595	13,500	140,746	(10,269)	3	309,935
Net Change in Fund Balances	164,360	1,595	13,500	140,746	(10,269)	3	309,935
Fund Balances - Beginning	693,106	4,453	59,385	400,140	10,269	6,678	1,174,031
Fund Balances - Ending	\$ 857,466	\$ 6,048	\$ 72,885	\$ 540,886	<u>\$</u>	\$ 6,681	\$ 1,483,966

**STATISTICAL SECTION** 

#### **Statistical Section**

This part of the Village of Palmetto Bay's annual comprehensive financial report represents detailed information as a context for understanding what the information in the financial statements, notes disclosures, and required supplementary information says about the Village's overall financial health.

Contents	Page
Financial Trends	55-58
These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.	

#### **Revenue Capacity**

These schedules contain information to help the reader understand and assess the Village's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules represent information to help the reader assess the affordability of the Village's current levels of outstanding debt and the Village's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

This schedule offers demographic and economic indicators to help the reader understand the environment within which the Village financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial reports relates to the services the Village provides and the activities it performs.

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# VILLAGE OF PALMETTO BAY

#### NET POSITION BY COMPONENT

#### LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

					Fisc	al Year				
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Governmental activities										
Investment in capital assets, net of related debt Restricted Unrestricted	\$ 34,455,529 4,658,334 11,033,358	\$ 33,862,202 5,028,591 12,660,148	\$ 33,588,474 5,523,082 14,224,072	\$ 33,134,812 5,806,975 15,597,402	\$ 33,124,927 4,695,709 16,651,125	\$ 37,879,325 5,584,081 13,926,428	\$ 41,339,531 3,908,588 15,044,142	\$ 44,025,420 4,005,311 11,873,457	\$ 45,152,296 3,918,829 11,856,887	\$ 44,817,016 4,488,645 16,072,374
Total governmental activities net asset	\$ 50,147,221	\$ 51,550,941	\$ 53,335,628	\$ 54,539,189	\$ 54,471,761	\$ 57,389,834	\$ 60,292,261	\$ 59,904,188	\$ 60,928,012	\$ 65,378,035

#### VILLAGE OF PALMETTO BAY

#### CHANGES IN NET POSITION

#### LAST TEN FISCAL YEARS

#### (ACCRUAL BASIS OF ACCOUNTING)

								Fisca	ıl Yea	ır						
	 2013	2014		2015		2016		2017		2018		2019	2020	2021		2022
Expenses																
Governmental activities:																
General Government	\$ 5,743,583	\$ 4,883,138	\$	5,451,964	\$	6,571,452	\$	7,047,743	\$	5,518,997	\$	6,339,575	\$ 6,326,017	\$ 6,166,085	\$	3,728,190
Economic Development	-	212,328		115,794		-		-		-		-	-	-		2,142,650
Public safety	5,982,271	6,638,112		7,006,463		6,759,037		7,401,124		7,640,492		8,089,316	8,032,978	7,957,443		6,238,362
Public Assistance	-	-		-		-		-		1,765,431		16,473	439,281	126,225		2,842,585
Public Works	956,794	975,188		854,938		978,242		939,841		2,108,425		3,138,825	4,018,596	3,945,055		3,824,476
Parks & Recreation	2,611,721	2,820,743		2,920,756		2,387,359		2,459,021		2,685,465		3,409,247	2,614,193	3,633,125		3,634,326
Interest on long-term debt	872,105	837,207		807,485		734,187		693,749		667,295		711,044	622,416	561,137		461,030
Total governmental activities expenses	\$ 16,166,474	\$ 16,366,716	\$	17,157,400	\$	17,430,277	\$	18,541,478	\$	20,386,105	\$	21,704,480	\$ 22,053,481	\$ 22,389,070	\$	22,871,619
Program Revenue																
Governmental activities:																
Charge for services:																
General Government	\$ 1,162,707	\$ 1,509,505	\$	1,606,244	\$	1,791,654	\$	1,663,744	\$	2,753,482	\$	2,352,134	\$ 1,477,058	\$ 3,204,412	\$	1,802,819
Public Safety	306,074	298,121		241,096		259,831		258,500		160,236		365,105	251,311	164,105		171,873
Public Works	726,818	729,259		712,742		680,536		694,083		1,218,923		711,738	674,453	832,264		857,995
Park & Recreation	841,724	774,676		1,049,133		841,359		1,039,950		1,039,437		1,089,978	491,876	660,284		1,159,322
Operating Grants and Contributions	1,507,892	1,617,420		1,925,957		2,002,049		1,938,471		2,055,984		2,538,460	2,237,279	711,882		3,231,249
Capital Grants and Contributions	14,948	2,526		-,		_,,				1,886,616		3,617,708	1,926,891	649,477		758,832
Total governmental activities programs revenues	\$ 4,560,163	\$ 4,931,507	\$	5,535,172	\$	5,575,429	\$	5,594,748	\$	9,114,678	\$	10,675,123	\$ 7,058,868	\$ 6,222,424	\$	7,982,090
Net (Expense)/Revenue																
Governmental activities	\$ (11,606,311)	\$ (11,435,209)	\$	(11,622,228)	\$	(11,854,848)	\$	(12,946,730)	\$	(11,271,427)	\$	(11,029,357)	\$ (14,994,613)	\$ (16,166,646)	\$	(14,889,529)
General Revenues and Other changes in Net Position																
Governmental activities:																
Taxes																
Property taxes	\$ 5,528,940	\$ 5,555,032	\$	5,788,016	\$	5,967,015	\$	5,949,675	\$	6,280,596	\$	6,311,243	\$ 6,449,589	\$ 6,816,609	\$	7,812,046
Utility Taxes	2,188,566	2,360,864		2,336,472		2,371,602		2,449,906		2,476,087		2,504,675	2,635,734	2,677,579		2,876,271
Communication Taxes	1,310,324	1,434,739		1,326,446		1,268,751		1,268,588		1,122,791		903,794	857,722	797,714		872,421
Franchise taxes	1,016,281	829,882		787,126		800,852		599,893		816,239		795,525	927,087	1,222,608		1,991,934
Intergovernmental revenue	2,091,722	2,180,210		2,255,791		2,303,566		2,291,919		2,482,841		2,418,059	2,132,145	4,308,499		5,296,841
Investment earnings	139,668	134,833		155,623		149,951		163,920		202,985		227,869	167,033	57,478		99,864
Impact Fees	_	-		_		-		_		-		-	-	806,448		182,298
Miscellaneous	144,345	343,369		157,441		196,672		155,401		807,961		1,333,963	527,798	503,535		207,877
Total governmental activities	\$ 12,419,846	\$ 12,838,929	\$	12,806,915	\$	13,058,409	\$	12,879,302	\$	14,189,500	\$	14,495,128	\$ 13,697,108	\$ 17,190,470	\$	19,339,552
Extraordinary Items	 	 											 	 		
Adjustment to beginning net position	\$ -	\$ -	\$	-	\$	-	\$	-	\$	-	\$	(544,159)	\$ 890,248	\$ -	\$	-
Change in Net Position																
Governmental activities	813,535	1,403,720		1,184,687		1,203,561		(67,428)		2,918,073		2,921,612	(407,257)	1,023,824		4,450,023
Total Primary Government	\$ 813,535	\$ 1,403,720	¢	1,184,687	S	1,203,561	S	(67,428)	¢	2,918,073	e	2,921,612	\$ (407,257)	\$ 1,023,824	S	4,450,023
rotar rinnary Government	\$ 013,333	\$ 1,405,720	\$	1,104,087	\$	1,205,301	3	(07,428)	\$	2,718,075	\$	2,721,012	\$ (407,237)	\$ 1,023,824	\$	4,430,023

# **VILLAGE OF PALMETTO BAY** FUND BALANCES OF GOVERNMENTAL FUNDS

#### LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

										Fisca	al Ye	ar								
		2013		2014		2015		2016		2017		2018		2019		2020		2021		2022
General Fund	¢	00.105	¢	125 402	¢	(7( 220	¢	00.000	¢	00.000	¢	05 202	¢	06.067	¢	140 (71	¢	167 672	¢	462.000
Non-Spendable	\$	80,185	\$	125,402	\$	676,220	\$	82,883	\$	82,332	\$	85,383	\$	96,067	\$	448,671	\$	167,673	\$	462,239
Restricted				-		-		-		-		-		-		-		-		
Assigned		125,231		-		-		-		-		-		-		4,700,000		4,700,000		4,700,000
Unassigned		12,933,169		12,945,499		13,181,246		11,442,147		10,638,696		11,017,071		10,570,072		5,562,388		6,057,987		9,614,128
Total General Fund	\$	13,138,585	\$	13,070,901	\$	13,857,466	\$	11,525,030	\$	10,721,028	\$	11,102,454	\$	10,666,139	\$	10,711,059	\$	10,925,660	\$	14,776,367
All Other Governmental Funds																				
Restricted:																				
Special Revenue Funds	\$	3,399,620	\$	4,126,942	\$	4,621,251	\$	4,903,311	\$	3,787,024	\$	4,662,974	\$	2,967,090	\$	3,055,047	\$	3,908,560	\$	4,488,645
Debt Service Fund		901,505		901,649		901,831		903,664		908,685		921,107		941,498		950,264		10,269		-
Capital Projects Funds		357,209		-						-				-						-
Committed/Assigned:		,,																		
Special Revenue Funds		743,588		800,887		1,120,149		970,526		1,482,058		447,902		447,276		513,576		459,525		613,771
Capital Projects Funds		993,799		2,316,605		1,986,638		4,864,924		6,297,720		4,848,583		3,058,195		2,290,756		1,421,016		1,285,524
Unassigned		-				-		-		(91,305)		(1,296,560)		(27,217)		(1,478,194)		(537,563)		(210,163)
Total All Other Governmental Funds	\$	6,395,721	\$	8,146,083	\$	8,629,869	\$	11,642,425	\$	12,384,182	\$	9,584,006	\$	7,386,842	\$	5,331,449	\$	5,261,807	\$	6,177,777
Total All Funds	\$	19,534,306	\$	21,216,984	\$	22,487,335	\$	23,167,455	\$	23,105,210	\$	20,686,460	\$	18,052,981	\$	16,042,508	\$	16,187,467	\$	20,954,144
10tal All Fullus	\$	19,554,500	ş	21,210,964	¢	22,407,333	¢	25,107,455	¢	25,105,210	¢	20,000,400	¢	10,052,981	•	10,042,308	\$	10,107,407	\$	20,754,144

#### **VILLAGE OF PALMETTO BAY** CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

#### LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

					Fis	cal Y	ear				
	 2013	 2014	 2015	 2016	 2017		2018	 2019	 2020	 2021	 2022
Revenues:					 				 		
Property Taxes	\$ 5,528,940	\$ 5,555,032	\$ 5,788,016	\$ 5,967,015	\$ 5,949,675	\$	6,280,596	\$ 6,311,243	\$ 6,449,589	\$ 6,816,609	\$ 7,812,046
Utility Taxes	2,188,566	2,360,864	2,336,472	2,371,602	2,449,906		2,476,087	2,504,675	2,635,734	2,677,579	2,567,788
Communication Taxes	1,310,324	1,434,739	1,326,446	1,268,751	1,268,588		1,122,791	903,794	857,722	797,714	872,421
Franchise Fees	1,016,281	829,882	787,126	800,852	599,893		816,239	795,525	927,087	1,222,608	1,991,934
Intergovernmental	3,614,562	3,800,156	4,181,748	4,305,615	4,230,390		6,425,441	8,574,227	6,296,315	5,669,858	9,286,922
Licenses and permits	1,089,455	1,434,834	1,542,529	1,707,230	1,590,432		2,684,316	2,301,515	1,419,684	3,939,660	1,907,150
Fines and Forfeitures	306,074	298,121	241,096	259,831	258,500		160,236	365,105	251,311	164,105	191,149
Charges for services	1,641,794	1,578,606	1,825,590	1,606,319	1,807,345		2,327,526	1,852,335	1,223,703	1,563,748	2,076,008
Interest	139,668	134,833	155,623	149,951	163,920		202,985	227,869	167,033	57,478	99,864
Miscellaneous fees	144,345	343,369	157,441	196,672	155,401		807,961	1,333,963	527,798	445,296	207,877
Total revenues	\$ 16,980,009	\$ 17,770,436	\$ 18,342,087	\$ 18,633,838	\$ 18,474,050	\$	23,304,178	\$ 25,170,251	\$ 20,755,976	\$ 23,354,655	\$ 27,013,159
Expenditures:											
General Government <sup>1</sup>	\$ 4,713,967	\$ 4,536,099	\$ 3,215,109	\$ 3,621,256	\$ 3,384,761	\$	3,056,414	\$ 3,127,029	\$ 3,429,864	\$ 3,148,672	\$ 3,484,964
Economic Development	-	212,328	115,708		-			-	-	-	
Public Safety	5,972,399	6,570,600	8,067,338	8,146,706	9,278,628		7,636,086	8,079,196	8,022,549	7,949,824	6,178,259
Public Assistance	-	-	-	-	-		1,765,431	16,473	439,281	126,225	2,842,585
Public works	701,135	703,360	1,422,213	1,470,397	1,375,596		1,733,355	2,745,584	3,607,160	3,151,674	2,961,417
Building and Permitting	-		-,	-,,-,-,-			2,101,149	2,848,634	2,384,968	2,488,061	2,142,003
Parks & Recreation	1,749,626	1,901,354	2,012,989	1,472,640	1,523,791		1,742,948	2,151,271	1,762,901	2,729,793	2,727,335
Capital outlay	1,628,022	604,506	690,087	1,704,949	1,445,354		6,125,156	6,725,241	3,147,526	1,255,373	1,149,778
Debt service	1,020,022	001,000	0,000	1,701,212	1,110,001		0,120,100	0,720,211	5,117,020	1,200,070	1,1 1,2,770
Principal Payments	698,834	729,299	724,968	810,577	841,411		895,094	855,099	240.032	2.087.982	347,075
Interest Expense	863,346	830,212	823,324	727,192	686,754		667,295	711,044	622,416	561,137	461,030
Bond Issuance Cost					-					163,689	-
Total Expenditures	\$ 16,327,329	\$ 16,087,758	\$ 17,071,736	\$ 17,953,717	\$ 18,536,295	\$	25,722,928	\$ 27,259,571	\$ 23,656,697	\$ 23,662,430	\$ 22,294,446
Excess of revenues over (under)expenditures	\$ 652,680	\$ 1,682,678	\$ 1,270,351	\$ 680,121	\$ (62,245)	\$	(2,418,750)	\$ (2,089,320)	\$ (2,900,721)	\$ (307,775)	\$ 4,718,713
Other Financing Sources (Uses):											
Transfer In	\$ 897,000	\$ 1,480,000	\$ 121,000	\$ 3,200,000	\$ 1,550,000	\$	1,114,057	\$ 151,285	\$ 650,286	\$ 323,459	\$ 1,219,655
Transfer Out	(897,000)	(1,480,000)	(121,000)	(3,200,000)	(1,550,000)		(1,114,057)	(151,285)	(650,286)	(323,459)	(1,219,655)
CARES Act	-	-	-	-	-		-	-	153,157	-	-
Refinanced Debt			-	(1,209,840)	-		-	-	-	(10,299,736)	-
Discount/Issuance Cost on debt issue	-	-	-	(42,308)	-		-	-	-	1,663,652	-
Proceeds from issuance of debt	-	-	-	1,252,148	-		-	-	-	8,815,000	-
Proceeds from Capital Leases	-	-	-		-		-	-	-	273,818	-
Lease (right-of-use asset) acquired	-	-	-	-	-		-	-	-	-	47,964
Total other financing sources (uses)	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-	\$ -	\$ 153,157	\$ 452,734	\$ 47,964
Extraordinary Items:											
Adjustment to beginning net position	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-	\$ (544,159)	\$ 890,248	\$ -	\$ -
Net change in fund balances	\$ 652,680	\$ 1,682,678	\$ 1,270,351	\$ 680,121	\$ (62,245)	\$	(2,418,750)	\$ (2,633,479)	\$ (1,857,316)	\$ 144,959	\$ 4,766,677
Debt services as a percentage of noncapital expenditures	10.6276%	10.0722%	9.4514%	9.4639%	8.9414%		7.9723%	7.6269%	4.2052%	11.8227%	3.8218%

# VILLAGE OF PALMETTO BAY

# NET ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY

#### LAST TEN FISCAL YEARS (DOLLARS EXPRESSED IN THOUSANDS)

Fiscal <u>Year</u>	<u></u>	Rea esidential	<u>l Pr</u>	operty <u>Commercial</u>	<u> </u>	ersonal Property	less: ax-Exempt <u>Property</u>	Т	otal Taxable Assessed <u>Value</u>	Total <sup>1</sup> Direct <u>Tax Rate</u>	E	estimated <sup>2</sup> Actual <u>Value</u>	Assessed Value as a % of <u>Actual Value</u>
2013	\$	2,641,678	\$	517,040	\$	89,089	\$ 832,846	\$	2,414,961	2.4470	\$	3,423,310	70.54%
2014		2,591,982		498,036		76,327	766,243		2,400,102	2.4470		3,343,102	71.79%
2015		2,834,094		487,906		75,767	935,530		2,462,237	2.4470		3,574,274	68.89%
2016		3,044,310		489,506		78,598	1,061,101		2,551,313	2.4470		3,788,921	67.34%
2017		3,327,991		526,672		80,748	1,275,694		2,659,717	3.3292		4,118,692	64.58%
2018		3,511,675		579,694		79,439	1,361,809		2,808,999	2.3292		4,358,279	64.45%
2019		3,555,946		834,994		81,027	1,541,254		2,930,713	2.2387		4,471,967	65.54%
2020		3,553,811		902,682		80,616	1,483,458		3,053,651	2.2000		4,537,109	67.30%
2021		3,520,608		1,017,756		82,259	1,421,062		3,199,562	2.2350		4,620,624	69.25%
2022		3,812,779		1,082,494		88,730	1,617,023		3,366,980	2.4000		4,984,003	67.56%

Information obtained from Miami-Dade County Department of Property Appraisal.

N/A - Information not available

1: Tax rates are per \$1,000 of assessed value.

2: Includes tax-exempt property.

# VILLAGE OF PALMETTO BAY PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

	Village of Palmetto	<b>Bay Direct Rates</b>		Overlapp	ping Rates		
Fiscal Year	Basic Rate	Total Direct	School District	State Rate	Miami-Dade County	Special District Millage	Total Millage
2013	2.4470	2.4470	7.9980	0.4634	4.9885	3.1352	19.0321
2014	2.4470	2.4470	7.9770	0.4455	5.1255	3.1348	19.1298
2015	2.4470	2.4470	7.9740	0.4187	5.1169	3.2161	19.1727
2016	2.4470	2.4470	7.6120	0.3871	5.1169	3.2133	18.7763
2017	2.3292	2.3292	7.3220	0.3627	5.0669	3.2122	18.2930
2018	2.3292	2.3292	6.9940	0.3420	5.0669	3.1795	17.9116
2019	2.2387	2.2387	6.7330	0.3256	5.1313	3.1462	17.5748
2020	2.2000	2.2000	7.1480	0.3115	5.1449	3.1727	17.9771
2021	2.2350	2.2350	7.1290	0.2995	5.1449	3.1554	17.9638
2022	2.4000	2.4000	7.0090	0.2892	4.6669	3.7122	18.0773

Information Obtained from Miami-Dade County Department of Property Appraisal

# VILLAGE OF PALMETTO BAY PRINCIPAL PROPERTY TAX PAYERS

Current Year and Nine Years Ago

		2022					2013		
Taxpayer	Type of Business	Taxable Value	Rank	Percentage of Total Village Taxable Value	Type of Business	Т	axable Value	Rank	Percentage of Total Village Taxable Value
FCI Palmetto Bay LLC	Multi Family	\$ 46,785,137	1	1.42%					
183 Palmetto Holdings	Multi Family	46,526,116	2	1.41%					
Metropolitan Life Insurance	Retail Outlet	31,790,000	3	0.96%	Retail Outlet	\$	21,010,000	3	0.90%
Brandsmart USA	Retail Outlet	30,576,700	4	0.93%	Retail Outlet		29,893,823	1	1.28%
H Greg Nissan Kendall LLC	Automotive	25,926,985	5	0.79%	Automotive		13,400,000	4	0.57%
17777 Old Cutler RD LLC	Office Building	24,750,000	6	0.75%	Office Building		27,257,779	2	1.16%
South Motors Company Of Dade County	Automotive	13,000,000	7	0.39%	Automotive		9,400,000	8	0.40%
Publix Super Markets Inc.	Retail Outlet	12,925,218	8	0.39%	Retail Outlet		12,300,000	5	0.53%
Gus Machado Kendall Inc.	Automotive	11,643,520	9	0.35%	Automotive		8,200,000	10	0.35%
South Dade Propco LLC (Gramery Park Nursing)	Health Care	10,890,640	10	0.33%	Health Care		8,258,232	9	0.35%
Equity One	Retail Outlet				Retail Outlet		11,500,000	6	0.49%
Yacht Club by Luxcom (Fla Power & Light)	Estates-1 Acre				Utility		10,058,844	7	0.43%
Total		\$ 254,814,316		7.72%		\$	151,278,678		6.46%
Total Taxable Value		\$ 3,296,155,136				\$	2,341,732,902		

Source: Miami-Dade tax assessor's office.

# **VILLAGE OF PALMETTO BAY** PROPERTY TAX LEVIES AND COLLECTIONS

## LAST TEN FISCAL YEARS

Fiscal	Total Tax	Current Tax	Percent of Current Taxes	Delinquent Tax	Total Tax	Ratio of Total Tax Collection to Total	Outstanding Delinquent	Ratio of Delinquent Taxes to Total
Year	Levy <sup>1</sup>	Collections <sup>2</sup>	Collected	Collections <sup>2</sup>	Collections	Tax Levy	Taxes <sup>3</sup>	Tax Levy
2013	\$ 5,909,411	\$ 5,492,139	92.9%	\$ 36,801	\$ 5,528,940	93.6%	\$ 32,700	0.6%
2014	5,873,051	5,522,319	94.0	32,713	5,555,032	94.6	185,246	3.2
2015	6,025,091	5,671,041	94.1	116,975	5,788,016	96.1	312,186	5.2
2016	6,243,063	5,864,698	93.9	102,317	5,967,015	95.6	668,042	10.7
2017	6,195,014	5,794,653	93.5	154,179	5,948,832	96.0	723,080	11.7
2018	6,542,719	6,123,394	93.6	157,202	6,280,596	96.0	587,301	9.0
2019	6,560,986	6,169,601	94.0	141,642	6,311,243	96.2	133,210	2.0
2020	6,718,032	6,271,130	93.3	178,459	6,449,589	96.0	405,418	6.0
2021	7,151,021	6,685,657	93.5	130,952	6,816,609	95.3	769,262	10.8
2022	8,080,753	7,678,522	95.0	132,923	7,811,445	96.7	580,970	7.2

1: Information taken from Certification of Taxable Value.

2: Information obtained from Village of Palmetto Bay's financial statements.

3: Information obtained from Miami-Dade County Tax Collector confirmation. New reporting system as of 2014.

# VILLAGE OF PALMETTO BAY RATIOS OF OUTSTANDING DEBT BY TYPE

#### LAST TEN FISCAL YEARS

Fiscal Year	Spe	ecial Revenue Bonds	Capit	tal Leases	s (Right-of- e asset)	abilities to ami-Dade <sup>1</sup>	 Total	Percentage of Personal Income <sup>3</sup>	Per Capita <sup>2</sup>
2013	\$	16,585,585	\$	-	\$ -	\$ 3,040,029	\$ 19,625,614	2.04%	837
2014		16,037,039		-	-	2,903,930	18,940,969	1.89	801
2015		15,475,162		-	-	2,677,301	18,152,463	1.75	773
2016		14,907,496		-	-	2,483,513	17,391,009	1.63	732
2017		14,270,687		-	-	2,280,886	16,551,573	1.52	694
2018		13,609,539		-	-	2,048,916	15,658,455	1.27	653
2019		12,923,289		-	-	1,882,042	14,805,331	1.16	613
2020		12,477,757		-	-	1,642,010	14,119,767	1.09	585
2021		11,284,492		166,174	-	1,391,162	12,841,828	0.88	528
2022		10,839,745		124,068	41,649	926,475	11,931,937	N/A	480

Note: Details regarding the Village's outstanding debt can be found inNote 5 of the financial statements.
Note: The Village has no General Obligation Bonds
1: The Village of Palmetto Bay was allocated a portion of Miami-Dade's Stormwater (as of 2007) and Quality Neighborhood Improvement (as of 2003) bonds as part of incorporation
2: See the page 67 for Demographic and Economic Statistics.
3: See page 67 for Personal Income
N/A - Information not available

# **VILLAGE OF PALMETTO BAY** DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

AS OF SEPTEMBER 30, 2022

Governmental Unit	 Bonded Debt Outstanding	Percentage Applicable to Village of Palmetto Bay <sup>1</sup>	e to	Amount Applicable Willage of Almetto Bay	Per Vil	nount Capita lage of etto Bay <sup>1</sup>
County Debt						
Miami-Dade County <sup>2</sup>	\$ 4,929,028,000	0.88%	\$	43,375,446	\$	1,744
School Board <sup>3</sup>	831,331,000	0.88%		7,315,713		294
Total Overlapping Debt	\$ 5,760,359,000		\$	50,691,159	\$	2,038
Contractual Debt <sup>4</sup>	\$ 926,475	100.00%	\$	926,475	\$	37
Capital Leases	124,068	100.00%		124,068		5
Leases (Right-of-use asset)	41,649	100.00%		41,649		2
Village Direct Debt	10,839,745	100.00%		10,839,745		436
Total Village Debt	\$ 11,931,937		\$	11,931,937	\$	480
Total Direct and Overlapping Debt	\$ 5,772,290,937		\$	62,623,096	\$	2,518

1: Based upon population; information obtained from Bureau of Economic and Business Research,

as of April 2020 used for FY2022; Village of Palmetto Bay - 24,870 and Miami-Dade County - 2,832,794

2: Information obtained from Miami-Dade County Finance Department.

3: Information obtain from Miami-Dade School Board.

4. Debt issued by Miami-Dade county but a proportionate share was agreed to be paid by the Village as part of incorporation. See Note 6.

#### VILLAGE OF PALMETTO BAY LEGAL DEBT SERVICE MARGIN INFORMATION L

					Fisca	l Year				
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Legal Debt Service Margin Calculation										
Total General Fund Revenues <sup>1</sup>	\$ 16,980,009	\$ 17,770,436	\$ 18,342,087	\$ 18,633,838	\$ 18,474,050	\$ 23,305,809	\$ 25,170,251	\$ 20,755,976	\$ 23,354,655	\$ 27,013,159
Debt Service Limit (20% of General Fund Revenues ) $^2$	3,387,778	3,475,045	3,611,252	3,697,593	3,710,789	4,177,986	4,847,606	4,592,623	4,411,063	5,036,781
Debt Service applicable to limit	1,562,180	1,559,511	1,548,292	1,537,769	1,528,165	1,562,389	1,566,143	862,448	2,812,808	808,105
Legal debt service margin	\$ 1,825,598	\$ 1,915,534	\$ 2,062,960	\$ 2,159,824	\$ 2,182,624	\$ 2,615,597	\$ 3,281,463	\$ 3,730,175	\$ 1,598,255	\$ 4,228,676
Total debt service applicable to the limit as a percentage of debt service limit	46.11%	44.88%	42.87%	41.59%	41.18%	37.40%	32.31%	18.78%	63.77%	16.04%

General Fund Revenues is defined as revenues from General Fund, Special Revenue Funds, Debt Service Funds and Capital Project Funds exclusive of (i) ad valorem revenues restricted to payment of debt service on any debt and (ii) any debt proceeds, and based on the Village's audited financial statements (average of actual receipts of the prior two years).
 The Village of Palmetto Bay is required by debt covenants not to exceed 20% of General Fund Revenues

# VILLAGE OF PALMETTO BAY PLEDGED-REVENUE COVERAGE

## LAST TEN FISCAL YEARS

		Li	brary Bonds					Special R	evenue Bon	ds	
Fiscal	Rent <sup>1</sup>	Debt Ser	vice Require	ements		No	n-Ad Valorem	Debt Se	rements		
Year	Revenue	Principal	Interest	Total	Coverage		Revenue	Principal	Interest	Total	Coverage
2013	\$ 108,981	\$ 35,000	\$ 60,244	\$ 95,244	1.14	\$	8,175,721	\$ 295,000	\$ 604,792	\$ 899,792	9.09
2014	108,981	35,000	59,019	94,019	1.16		8,414,930	305,000	595,666	900,666	9.34
2015	108,981	35,000	58,759	93,759	1.16		8,675,285	310,000	589,019	899,019	9.65
2016	108,981	69,276 (2)	32,299	101,575	1.07		8,155,563	320,000	581,493	901,493	9.05
2017	108,981	72,267	27,904	100,171	1.09		8,341,768	330,000	568,462	898,462	9.28
2018	108,981	72,246	26,199	98,445	1.11		8,432,621	353,729	557,394	911,123	9.26
2019	108,981	77,618	24,495	102,113	1.07		8,714,563	355,000	543,688	898,688	9.70
2020	108,891	77,507	22,664	100,171	1.09		8,067,753	370,000	533,139	903,139	8.93
2021	108,891	77,394	20,835	98,229	1.11		8,667,069	385,000	475,947	860,947	10.07
2022	108,891	82,186	19,010	101,196	1.08		10,307,356	275,000	378,402	653,402	15.77

1: The Village has a contract with the County to rent the facility for the life of the lease.
 2: The Village refinanced the debt see Note 6

# **VILLAGE OF PALMETTO BAY** DEMOGRAPHIC AND ECONOMIC STATISTICS

#### LAST TEN FISCAL YEARS

Fiscal Year	Population <sup>1</sup>	Personal Income	Per Capit Income <sup>2</sup>	a Median Age <sup>2</sup>	School Enrollment <sup>4</sup>	Public School Enrollment <sup>3</sup>	Unemployment Rate <sup>2</sup>
2013	23,447	\$ 963,695,147	\$ 41	,101 40.9	8,298	3,617	6.1%
2014	23,643	1,001,588,409	42	,363 40.5	8,166	3,614	5.6
2015	23,784	1,038,980,256	43	684 41.1	7,901	3,713	7.7
2016	23,767	1,067,043,232	44	.896 41.8	7,552	3,617	6.8
2017	23,843	1,091,341,796	45	,772 40.8	7,680	3,376	7.7
2018	23,962	1,232,916,786	51	453 41.1	7,366	2,528	4.8
2019	24,138	1,277,141,580	52	910 41.5	7,401	3,166	6.2
2020	24,144	1,297,643,424	5.	3,746 40.4	7,023	3,281	6.5
2021	24,341	1,463,405,261	6	,121 41.8	6,962	N/A <sup>5</sup>	5.2
2022	24,870	N/A		N/A N/A	N/A	1,984	N/A

N/A Information not available for year indicated.

1: Population for Village of Palmetto Bay obtained from Bureau of Economic and Business Research, University of Florida.

2: Amounts obtained from the U.S. Census Bureau.

3: Enrollment numbers obtained from Miami-Dade Public Schools. http://oada.dadeschools.net/StudentMembership/Membership.asp

4: Information obtained from U.S. Census Bureau. Enrollment is for population 3 years and over enrolled in school.

5: Accurate figures are not available due to COVID

# VILLAGE OF PALMETTO BAY

# PRINCIPAL EMPLOYERS

# CURRENT YEAR AND NINE YEARS AGO

		2022			2013	
Employer	Employees	Rank	Percentage of Total Village Population <sup>1</sup>	Employees	Rank	Percentage of Total Village Population <sup>1</sup>
BUPA	450	1	1.85%			
Dade County Schools	432	2	1.77%	419	2	1.79%
Brandsmart	200	3	0.82%	200	4	0.85%
BCA Financial Services	184	4	0.76%			
South Motors	157	5	0.65%	592	1	2.53%
Publix Supermarket	138	6	0.57%	350	3	1.50%
Marshall's Department Store	134	7	0.55%	119	8	0.51%
Miller's Ale House Restaurant	100	8	0.41%			
Progressive	91	9	0.37%			
Dade Jeep Chrysler Plymouth	70	10	0.29%	100	10	0.43%
Palmer Trinity Christian School				120	7	0.51%
Westminster Christian School				135	6	0.58%
Maroone Nissan of Kendall				110	9	0.47%
World Ford Kendall/Gus Machado				140	5	0.60%
	1,956		8.04%	2,285		9.77%

1: Population information available on page 67 Demographic and Economic statistics. NOTE: Information obtained from Village business license data.

# VILLAGE OF PALMETTO BAY EMPLOYEES BY FUNCTION/PROGRAMS

	20	13	20	14	20	015	20	16	20	17	20	18	20	19	20	20	20	21	20	22
	FT	РТ	FT	РТ	FT	РТ	FT	РТ	FT	РТ	FT	РТ	FT	РТ	FT	РТ	FT	РТ	FT	РТ
Village Manager	4	-	4	-	4	1	6	-	6	-	6	-	6	-	5	-	4	-	4	-
Village Clerk	2	-	2	-	2	-	2	-	2	-	2	-	3	-	3	-	3	-	4	-
Village Attorney	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	1	-	1	-
Human Resources	2	-	2	-	2	1	4	2	4	1	4	-	4	-	4	1	4	1	6	1
Finance	6	-	6	-	6	-	6	-	6	-	6	-	6	1	7	-	7	-	6	1
Planning and Zoning	8	-	7	-	3	-	2	-	2	-	3	-	3	-	3	-	2	-	3	-
Building and Permitting	7	2	8	2	12	1	13	-	13	-	13	-	13	-	13	-	13	-	14	-
Parks & Recreation	11	33	11	28	9	21	8	23	8	23	8	23	8	24	7	23	11	25	16	19
Public Work	9	3	9	3	15	6	18	7	17	6	18	7	19	6	28	-	14	-	16	-
<b>Total Employees</b>	49	38	49	33	53	30	59	32	58	30	60	30	62	31	70	24	59	26	70	21

LAST TEN FISCAL YEARS

FT - Full Time PT - Part Time

NOTE: Information obtained from Village of Palmetto Bay Human Resources.

# VILLAGE OF PALMETTO BAY OPERATING INDICATORS BY FUNCTION/PROGRAM

#### LAST TEN FISCAL YEARS

					Fiscal Y	lear				
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Police										
Targeted Crimes <sup>1</sup>	442	345	363	313	295	258	206	156		
Homicide									-	1
Sex Offenses									5	2
Robbery									11	5
Larceny									56	47
Auto Theft									37	26
Burglary									31	30
Aggravated Assault/Battery									22	20
False Alarms	1,685	1,714	1,790	1,689	1,470	1,237	1,256	1,011	930	864
Culture and Recreation										
Tennis Court Rentals	11,322	9,557	9,687	5,898	6,595	5,972	7,709	6,909	9,099	9,875
Wedding Rentals	57	97	167	240	145	101	89	21	23	37
Park rentals	589	431	697	992	817	632	468	331	177	486
Summer Camp Registrants	762	1,095	1,480	1,346	1,337	1,254	1,371	112	85	511
Planning & Zoning										
Code Violation	566	496	396	734	377	1,040	1,002	826	1,076	1,124
Zoning Hearing Applications	5	9	13	8	19	7	12	15	8	8
Building Permits										
Residential	2,661	3,808	2,151	4,158	3,747	4,434	3,727	1,167	3,960	3,523
Commercial	676	607	424	593	616	671	565	131	730	468
Inspections	194	251	321	345	329	776	954	954	1822	2,957
Manager/Clerk										
Ordinances	18	6	17	25	21	15	24	18	23	10
Resolutions	91	80	116	133	127	118	165	123	120	106
Public Works										
Transit Passengers	8,301	5,650	7,190	5,941	5,276	7,109	16,589	9,246	N/A	11,151
Roads Resurfaced (miles)	7	3	7	3	2.41	0	2	2	2	3.55
Finance										
Journal Entries	504	519	525	747	764	722	789	791	816	808
Deposits	1,318	1,296	1,355	1,233	1,135	1,204	1,229	1,185	1,355	1,349
Checks	2,540	2,614	2,583	2,725	2,531	2,375	2,618	2,471	2,338	2,647
Facilities Maintenance										2
Solar Energy Produced (Kwh)	8,370	9,077	9,052	8,567	7,891	N/A	8,740	N/A	8,072	1,309 <sup>2</sup>

Targeted Crimes new format as of 2021
 Only 2 1/2 months of data available
 NOTE: Information obtained from Village of Palmetto Bay department records

N/A Information not available

# **VILLAGE OF PALMETTO BAY** CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

## LAST TEN FISCAL YEARS

					Fiscal Y	ear				
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Government Municipal Center	1	1	1	1	1	1	1	1	1	1
Police										
Station	1	1	1	1	1	1	1	1	1	1
Patrol Units	42	42	45	46	46	44	46	46	46	47
Public Works										
Streets (miles)	122	122	122	122	125	125	125	125	125	125
Traffic signals	29	29	29	29	28	28	28	28	28	28
Traffic Circles	2	2	2	2	3	3	3	4	4	4
Park and Recreation										
Acreage	82	82	82	82	82	82	82	82	82	82
Parks	5	5	5	5	5	5	5	5	5	5
Playgrounds	2	2	2	2	2	2	2	2	2	2
Tennis court	8	8	8	8	8	8	8	8	8	8
Racquetball courts	4	4	4	4	4	4	4	4	4	4
Basketball courts	2	2	2	2	2	2	2	2	2	2
Football fields	2	2	2	2	2	2	2	2	2	2
Baseball fields	5	5	5	5	5	5	5	5	5	5
Pickle Ball	-	-	-	-	-	-	-	-	-	2
Softball fields	6	6	6	6	6	6	6	6	6	6
Community centers	3	3	3	3	3	3	3	3	3	3
Skate parks	1	1	1	1	1	1	1	1	1	1
Dog Park	1	1	1	1	1	1	1	1	1	1

NOTE: Information obtained from Village of Palmetto Bay department records.

**COMPLIANCE REPORTS** 



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# To the Honorable Mayor, Village Council and Village Manager Village of Palmetto Bay, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of Palmetto Bay, Florida (the "Village"), as of and for the fiscal year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated March 31, 2023.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Marcum LLP

Miami, FL March 31, 2023



#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

To the Honorable Mayor, Village Council and Village Manager Village of Palmetto Bay, Florida

#### **Report on Compliance for the Major Federal Program**

#### **Opinion on the Major Federal Program**

We have audited the Village of Palmetto Bay, Florida (the "Village") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on the Village's major federal program for the fiscal year ended September 30, 2022. The Village's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Village complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2022.

#### **Basis for Opinion on the Major Federal Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the Village's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Village's federal programs.

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# Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Village's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Village's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Village's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Village's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

# **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies is a deficiency, or a combination of over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

# Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Village, as of and for the fiscal year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements. We issued our report thereon dated March 31, 2023, which contained unmodified opinions on those financial statements. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Marcun LLP

Miami, FL March 31, 2023

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

Federal Agency, Pass-through Entity Federal Program	ALN	Contract/ Grant No.	Total Expenditures
U.S. Department of Department of Justice			
Indirect Programs:			
Pass through Miami-Dade County			
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2022-JAGD-DADE-5-4B-023	4 2)201
Coronavirus Emergency Supplemental Funding Program	16.034	2021-CERF-DADE-5-5A-024	1,948
Total U.S. Department of Department of Justice			7,115
U.S. Department of Department of Treasury			
Indirect Program:			
Pass through Florida Division of Emergency Management			
Coronavirus State and Local Fiscal Recovery Funds	21.027	Y5255	3,387,952
Total U.S. Department of Department of Justice			3,387,952
U.S. Department of Homeland Security			
Indirect Programs:			
Pass through Florida Division of Emergency Management			
Disaster Grants - Public Assistance (Presidentially			
Declared Disasters) - Hurricane Irma	97.036	4337	15,263
Disaster Grants - Public Assistance (Presidentially			
Declared Disasters) - COVID-19	97.036	4486DR-FL	36,425
Total Disaster Grants - Public Assistance (Presidentially Declared Disasters)			51,688
Hazard Mitigation Grant	97.039	4337-370-R	190,086
Total U.S. Department of Homeland Security			241,774
Total of Expenditures of Federal Awards			\$ 3,636,841

Notes: No amounts provided to subrecipients.

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

#### NOTE 1 – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "Schedule") presents the expenditures activity of all federal awards of the Village of Palmetto Bay, Florida (the "Village") for the fiscal year ended September 30, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Village, it is not intended to and does not present the financial position, changes in net position/fund balance or cash flows of the Village.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### NOTE 3 – INDIRECT COST RATE

The Village has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

# SECTION I – SUMMARY OF AUDITORS' RESULTS

# <u>Financial Statements</u>

• • • • •	ort issued on whether the financial ere prepared in accordance with GAAP:	U	nmod	ified	Opinion
Non-compliance mat			Yes Yes Yes	X X X	No None reported No
<u>Federal Awards</u>					
Internal control over m Material weakness Significant deficien			Yes Yes	X X	No None reported
Type of auditors' repo major program:	rt issued on compliance for	U	nmodi	ified	Opinion
	closed that are required to be ance with 2 CFR 200.516(a)?		Yes	X	No
Identification of Maj	or Federal Program:				
<u>ALN</u> 21.027	<u>Federal Program:</u> Coronavirus State and Local Fiscal Reco	overy l	Funds		
Dollar threshold used t Type B federal progr	to distinguish between Type A and rams:				\$750,000
Auditee qualified as lo Uniform Guidance?	ow-risk auditee pursuant to the		Yes	X	_ No

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

# SECTION II – FINANCIAL STATEMENT FINDINGS

None.

# SECTION III – FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None.

# SECTION IV – SUMMARY SCHEULE OF PRIOR AUDIT FINDINGS

There were no findings reported in the prior fiscal year.



# MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

To the Honorable Mayor, Village Council and Village Manager Village of Palmetto Bay, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the Village of Palmetto Bay, Florida (the "Village"), as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated March 31, 2023.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for the Major Federal Program; Report on Internal Control over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance, Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 31, 2023, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. The status of the audit finding and recommendation made in the preceding annual financial audit report has been addressed and identified in Appendix A to this report.

## **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 of the financial statements.

#### Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Village has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Village did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Village. It is management's responsibility to monitor the Village's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same. The financial condition assessment was performed as of fiscal year end.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that has occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

# Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Honorable Mayor, Village Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Marcune LLP

Miami, FL March 31, 2023

#### APPENDIX A – CURRENT AND PRIOR YEAR RECOMMENDATIONS TO IMPROVE FINANCIAL MANAGEMENT

# FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2022

		Observation Is Still	Observation Addressed or No Longer
No.	Current and Prior Year's Observations	Relevant	Relevant
MLC 2020-001	Information Technology Policy		Addressed



## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE PURSUANT TO SECTION 218.415, FLORIDA STATUTES

# To the Honorable Mayor, Village Council and Village Manager Village of Palmetto Bay, Florida

We have examined the Village of Palmetto Bay, Florida (the "Village") compliance with Section 218.415, Florida Statutes, Local Government Investment Policies, for the fiscal year ended September 30, 2022. Management of the Village is responsible for the Village's compliance with the specified requirements. Our responsibility is to express an opinion on the Village's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Village complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Village complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the Village's compliance with specified requirements.

In our opinion, the Village complied, in all material respects, with Section 218.415, Florida Statutes for the fiscal year ended September 30, 2022.

This report is intended to describe our testing of compliance with Section 218.415, Florida Statutes and it is not suitable for any other purpose.

Marcum LLP

Miami, FL March 31, 2023



## AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Desmond Chin who being duly sworn, deposes and says on oath that:

- 1. I am the Chief Financial Officer of Village of Palmetto Bay which is a local governmental entity of the State of Florida;
- 2. The governing body of Village of Palmetto Bay adopted (Ordinance No. <u>2016-02 and 2018-14</u> or Resolution No. <u>2003-59</u>) implementing an impact fee or authorized Village of Palmetto Bay to receive and expend proceeds of an impact fee implemented by Miami Dade County; and
- 3. Village of Palmetto Bay has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.

Desmond Chin, Finance Director Village of Palmetto Bay

STATE OF FLORIDA COUNTY OF MIAMI DADE

SWORN TO AND SUBSCRIBED before me this 15 day of March	
SWUKIN TU AINU SUDSUKIDELU DEIORE THE INIS A J DAVIOL / /// ///	2023

NOTARY PUBLI Print Name

Personally known \_\_\_\_\_ or produced identification \_\_\_\_\_

Type of identification produced: \_

My Commission Expires:

5-10-2026

