# City of Umatilla, Florida

# Annual Comprehensive Financial Report For the Fiscal Year Ending September 30, 2022

# City of Umatilla, Florida

# Annual Comprehensive Financial Report

## For the Year Ended September 30, 2022



# Prepared By Finance Department

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INTRODUCTORY SECTION



June 30, 2023

To the Honorable Mayor and Members of the City Council City of Umatilla, Florida

The Annual Comprehensive Financial Report (ACFR) for the City of Umatilla, Florida, for the fiscal year ended September 30, 2022 is hereby submitted pursuant to Florida Statutes Chapter 166.241(4) and Chapter 10.500 of the Rules of the Auditor General of the State of Florida. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the data presented are accurate in all material aspects; the information is presented in a manner designed to fairly set forth the financial position and results of operation of the City as measured by the financial activity of its various funds; and includes all disclosures necessary to enable the reader to gain a maximum understanding of the City's financial affairs.

#### **Government Structure**

The City of Umatilla is operated under Council-City Manager form of government.

The City Council is the legislative body and the city's policy makers. The City Council approves the annual budget and adopts local laws and regulations. The Council also has focus on the community's big picture goals, such as community growth and sustainability. The City Manager, an appointed official, is the chief administrative official who serves as the Council's chief advisor by providing complete and objective information about local operations, community issues, and implements the policies established by the Council.

#### The City

The City of Umatilla, incorporated in 1904, is located in central Florida. The City has a population of 3,875. The City's property tax millage rate is 7.1089. The City is continuing a rebirth of its downtown core area with many infrastructure and redevelopment projects completed or underway. The population has remained relatively stable after the 2020 census reset back down to 3,675.

#### **Discussion on Operations of the Enterprise Funds**

The Water and Sewer departments serve over 1,800 customers, providing potable water and wastewater services. The City undertook a Rate Study for the Water and Wastewater Enterprise Fund in order to provide for future planning and funding necessary to properly maintain the System Infrastructure, improve the quality of the operation and provide for future needs. As a result of this study a new rate system was adopted and implemented during the last quarter of fiscal year 2014 with an ordinance providing for rate increases effective October 1<sup>st</sup> of 2015, 2016, and 2017 with increases based upon CPI adjustments in years 2018 and forward. This was a major rate change in the way the City bills for utility services. Each unit attached to the water and sewer system is required to pay a base fee even when the unit is not utilizing service.

A significant benefit to our citizens is the consistent and dependable water and wastewater services provided. As such, every property owner is obligated to help absorb the fixed costs associated with this portion of the infrastructure, even when consumptive services are not being provided. Therefore, a "Service Availability Fee" was established. The balance is a variable charge based on consumption.

During this fiscal year, Water and Sewer fund operating revenues increased by 1.4% or \$23,494 due to minor growth in the City. Operating expenditures increased \$286,080 or 27.2%, exclusive of depreciation and debt service, mainly due to increases in salaries resulting from pay rate increases and positions being filled that had been vacant for an extended period. Sanitation Fund operating revenues increased by \$24,954 or 3.4% also due to development in the City. The Stormwater Fund operating revenues remained relatively stable with a nominal decrease of \$353, or 0.2%. The Airport Fund operating revenues increased by \$16,239 due to the addition of several land leases and hangar rentals.

#### Local Economic Condition & Outlook

In June of 2021, the City of Umatilla began the construction of 6.2 miles of 12" and 16" force main and two pump stations to interconnect with the City of Eustis for treatment and disposal of Umatilla's wastewater. This project will save the taxpayers approximately \$8 million and will also serve to increase the City's future treatment capacity. This project will allow the decommissioning of Umatilla's wastewater plant. Project is being funded through an FDEP State Revolving Fund Grant/Loan, a grant from the SJRWMD, and a legislative appropriation. This project was substantially complete as of the date of this letter.

The City entered into a contract with Phillips Manufacturing for the purchase of approximately 22 acres which is currently the City's spray field. The purchase amount is \$740,000 and the closing will take place once the Force Main project to Eustis is completed. The Phillips purchase will bring over 50 jobs to the City and add over 160,000 square feet of new development. As this project moves forward, it is the City's intention to improve Lake Ferns Road to allow for heavy duty truck traffic, as well as an additional road north from Lake Ferns Road to the southern part of the Phillips property. The improvement will also include utilities that will provide water, sewer and power to the Phillips development.

The Magnolia Point 469-unit residential subdivision approved last year is in final design and is expected to start infrastructure development in early 2023.

The new owners of Southside Plaza have begun a complete renovation to the plaza that is expected to exceed \$1.5 million. The renovated plaza will attract new retail business to the City.

#### **Major Initiatives**

The Community Redevelopment Agency (CRA) has continued participating in visible community improvements and commercial redevelopment in the downtown core area of the City. These improvements were direct result of the CRA infrastructure improvements and our grant process functioning at its best. An increase in taxable values of these properties is anticipated to continue over the next few years. During fiscal year 2022, the City awarded six façade improvement grants totaling over \$51,000 and was also able to continue road and sidewalk improvements, median landscaping and irrigation.

The FAA/FDOT funded airport runway extension was completed lengthening the runway to 2,875' and also removed some natural hazards to RWY 19 approach. The extension will provide additional safety for the Umatilla Municipal Airport.

The One-Cent Discretionary Infrastructure Surtax has been in place since 2002 and in 2017 the voters of Lake County extended the tax for another 15-year term. This funding source continues to provide for infrastructure and capital project needs. Among other projects, the City has utilized these revenues for street improvements, water and sewer system improvements, public safety equipment, and parks and recreation improvements and equipment.

#### Long-term Financial Planning

As part of the annual budget process, the City prepares a comprehensive capital budget for the next fiscal year and Capital Improvement Program for the following five fiscal years. Included in that process is a determination of the impact on future operating costs and a determination as to the appropriate funding mechanism for needed capital.

#### Accounting and Administrative Controls

In designing the City's accounting system consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding:

- 1. The safeguarding of assets against loss from unauthorized use or disposition; and
- 2. The reliability of financial records for preparing financial statements and maintaining accountability for assets.

The concept of reasonable assurance recognizes that:

- 1. The cost of the control should not exceed the benefits likely to be derived; and
- 2. The evaluation of costs and benefits requires estimates and judgments of management.

We believe that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The City of Umatilla maintains budgetary controls to ensure compliance with legal provisions contained in the annual appropriated budget approved by the City Council. Annual budgets are legally adopted for activities of the General Fund, the Discretionary Surtax Fund, the Community Redevelopment Fund (CRA), the Water and Sewer Enterprise Fund, the Sanitation Enterprise Fund, the Stormwater Enterprise Fund and the Airport Enterprise Fund, as well as non-major funds. Budgets are controlled at the department level by the City Manager who is authorized to transfer budgeted amounts within departments within any fund except the Airport Fund which can only be budgeted for the airport; however, any revisions that alter the net revenues, reserves, or expenditures of any department or fund must be approved by a majority vote of the City Council. The City Manager may amend the budget administratively to provide for grants awarded and insurance recoveries which result in no net change in revenues and expenditures.

#### **Cash Management**

Cash is invested in either money-market accounts or in certificates of deposit which are insured by Federal depository insurance and/or collateralized with securities held in Florida's multiple financial institution collateral pool. The criteria used for placement of the City's funds include:

- 1. Minimize risk to the invested capital.
- 2. Maintain reasonable liquidity.
- 3. Maximize return.

#### **Risk Management**

The City of Umatilla participates in the Public Risk Management of Florida pools for property, auto, general and professional liability and workers compensation as well as the PRM Group Heath Trust to provide health and life insurance to employees.

#### **Financial Reporting Standards**

Florida Statutes require that an annual financial audit be performed by an independent certified public accountant. This year the audit was performed by McDirmit Davis & Company, LLC, Certified Public Accountants. The audit process includes a thorough examination of the records of the Finance department, independent verification of transactions, review of bank statements and other original documents, and analysis of account balances and activities.

In addition to the detailed audit performed by an independent auditor, the City submits the completed ACFR to the Government Finance Officers Association of the United States and Canada (GFOA) as part of their awards program.

The GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its ACFR for the fiscal year ended September 30, 2021. This was the tenth year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement program's requirements and we will be submitting it to the GFOA to determine its eligibility for another certificate.

#### Acknowledgement

This report represents numerous hours of preparation and is made possible by the dedicated efforts of the City Manager and Finance Department. I would like to express my appreciation to all staff members who contribute to and maintain the records upon which this report is based. I also thank the Mayor, and Council Members, and the City Clerk for their interest and support in planning and conducting the operations of the City in a responsible and progressive manner.

Respectfully Submitted,

Scott Blankenship City Manager

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Umatilla Florida

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

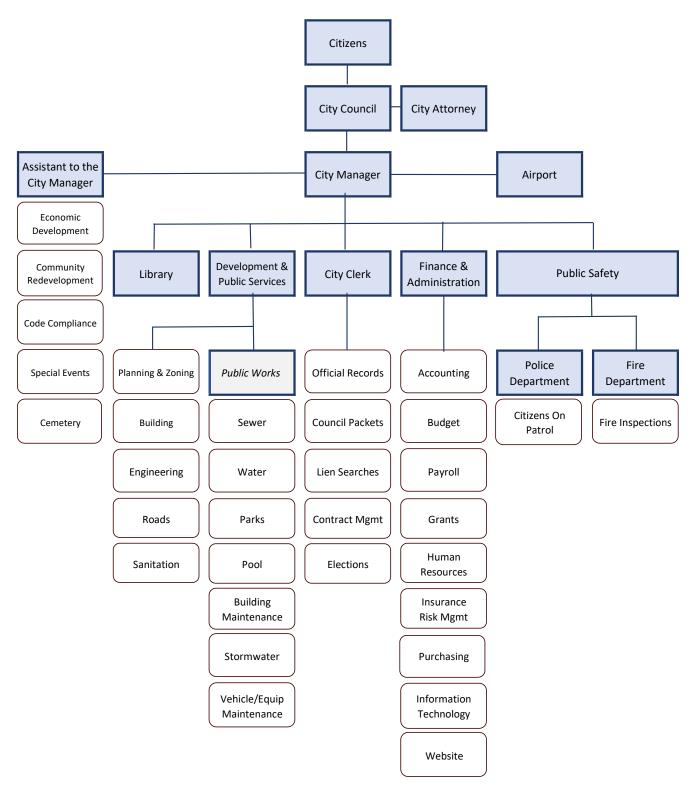
September 30, 2021

Christophen P. Morrill

Executive Director/CEO

### **CITY OF UMATILLA**

### **Organizational Chart**



## CITY OF UMATILLA, FLORIDA CITY COUNCIL AND OFFICIALS SEPTEMBER 30, 2022

Mayor	Kent Adcock
Vice Mayor	Chris Creech
City Council Seat #1	Brian Butler
City Council Seat #2	Chris Creech
City Council Seat #3	John Nichols
City Council Seat #4	Kent Adcock
City Council Seat #5	Katherine Adams
City Manager	Scott Blankenship
City Attorney	Kevin Stone
City Clerk	Jessica Burnham, FCRM
Finance & Administration Director	Regina Frazier, CGFO, CPM

FINANCIAL SECTION



#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council *City of Umatilla, Florida* 

#### Report on the Audit of the Financial Statements Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the *City of Umatilla, Florida*, (the City), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2022, and the respective changes in financial position and, where applicable, cash flows, thereof and the respective budgetary comparison for the general fund, discretionary tax special revenue fund and community redevelopment agency fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

The City's management is responsible for the preparation and fair presentation of these statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's
  internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension and other post-employment benefit information on pages 3 through 12 and 54 through 59, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules and the Schedule of Expenditures of Federal Awards and State Financial Assistance (the Schedule) as required by *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information Included in the Annual Report

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by *Government Auditing Standards*

In accordance with Government Auditing Standards, we have also issued our report dated June 28, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

McDirmit Davis

Orlando, Florida June 28, 2023 As management of the City of Umatilla, we offer readers of the City of Umatilla's financial statements this narrative overview and analysis of the financial activities of the City of Umatilla for the fiscal year ended September 30, 2022. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i through iii of this report.

#### Financial Highlights

- The assets and deferred outflows of the City of Umatilla exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$40,639,039 (net position). Of this amount, \$2,568,760 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- The government's total net position increased by \$7,109,868 or 21%.
- As of the close of the current fiscal year, the City of Umatilla's governmental funds reported combined ending fund balances of \$3,055,972. Approximately 48% of this total amount, \$1,473,081, is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$1,473,081, or 44.2% of total general fund expenditures.
- The City of Umatilla's total debt increased by \$475,700 or 38.17% during the current fiscal year. All required debt service payments were made.

#### **Overview of the Financial Statements**

The financial statements focus on both the City as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year-to-year or government-to-government) and enhance the City's accountability.

This discussion and analysis are intended to serve as an introduction to the City of Umatilla's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-wide financial statements.

The government-wide financial statements are designed to provide readers with a broad overview of the City of Umatilla's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City of Umatilla's assets, liabilities, deferred inflows, and deferred outflows with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Umatilla is improving or declining.

The Statement of Activities presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Umatilla that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Umatilla include general government, public safety, physical environment, transportation (which includes roads and street maintenance), culture and recreation and economic environment. The business-type activities of the City of Umatilla include water and sewer utility services, sanitation services, airport activities, and stormwater utility.

The government-wide financial statements include only the City of Umatilla itself (known as the primary government) and one blended component unit (The City of Umatilla Community Redevelopment Fund). The Water and Sewer Utility, the Sanitation Utility, the Stormwater Utility, and Airport function as departments of the City of Umatilla, and therefore, have been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 13 -14 of this report.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Umatilla, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Umatilla can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the governmentwide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Umatilla maintains eight individual governmental funds. Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, the Discretionary Surtax Fund, and the Community Redevelopment Fund. Data from the other five governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City of Umatilla adopts an annual appropriated budget for all governmental funds. Budgetary comparison statements have been provided for those funds to demonstrate budgetary compliance. Budgetary comparison statements have been provided for the General Fund, Discretionary Tax Fund, and Community Redevelopment Agency to demonstrate compliance with this budget on pages 18 - 20. Budgetary comparison schedules for the nonmajor funds are presented on pages 63 - 67.

The basic governmental fund financial statements can be found on pages 15 - 17 of this report.

#### Proprietary Funds

The City of Umatilla maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Umatilla uses enterprise funds to account for the Water and Sewer Utility, Sanitation Utility, Stormwater Utility and Airport activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer Utility, Sanitation Fund, Stormwater Utility, and Airport activities.

The basic proprietary fund financial statements can be found on pages 21 - 24 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Umatilla's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 25 - 26 of this report.

#### Notes to the financial statements.

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 27 - 53 of this report.

#### Required Supplementary Information (RSI)

RSI can be found on pages 54-59 of this report.

#### Other information

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the Required Supplementary Information. Combining and individual fund statements and schedules can be found on pages 60 - 67 of this report.

#### **Government-wide Financial Analysis**

Statement of Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Umatilla, assets exceeded liabilities by \$40,639,039 at the close of the most recent fiscal year.

Of the City of Umatilla's net position \$35,660,111 (or 87.7%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment); less any related outstanding debt used to acquire those assets. The City of Umatilla uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Umatilla's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Net position that is subject to external restrictions as to how it may be used totals \$2,410,168 (5.9%). The remaining balance of *unrestricted net position* (\$2,568,760 or 6.4%) may be used to meet the government's ongoing obligations to citizens and creditors.

At September 30, 2022, the City of Umatilla is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. This was also the case at the close of the prior fiscal year.

The following table reflects the condensed Statement of Net Position for the current and prior year. For more detail see the Statement of Net Position on page 13.

#### As of September 30

	Governm	nental Activities	Busines	ss-type Activities	Total Primary Government			
	2022	2021	2022	2021	2022	2021		
Assets:								
Current and other assets	\$4,936,363	\$3,397,122	\$ 4,242,303	\$ 3,885,488	\$ 9,178,666	\$ 7,282,610		
Capital assets	4,944,902	5,165,230	32,437,083	25,311,012	37,381,985	30,476,242		
Total assets	9,881,265	8,562,352	36,679,386	29,196,500	46,560,651	37,758,852		
Deferred Outflows								
of Resources	721,895	364,994	137,938	82,390	859,833	447,384		
Liabilities:								
Current liabilities	1,262,567	347,465	1,443,839	1,125,518	2,706,406	1,472,983		
Long term liabilities	1,855,765	1,173,210	1,744,507	937,343	3,600,272	2,110,553		
Total liabilities	3,118,332	1,520,675	3,188,346	2,062,861	6,306,678	3,583,536		
Deferred Inflows								
of Resources	220,677	1,012,832	254,090	169,697	474,767	1,182,529		
Net Position:								
Net investment in capital								
assets	4,534,462	4,693,546	31,125,649	24,536,522	35,660,111	29,230,068		
Restricted	1,675,355	616,935	734,813	626,845	2,410,168	1,243,780		
Unrestricted	1,054,334	1,083,358	1,514,426	1,882,965	2,568,760	2,966,323		
Total net position	\$7,264,151	\$6,393,839	\$33,374,888	\$27,046,332	\$40,639,039	\$33,440,171		

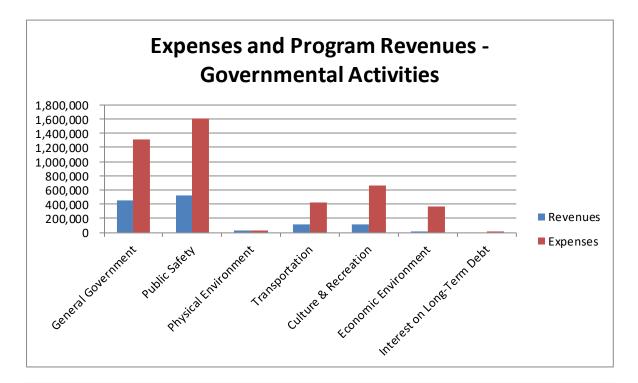
Statement of Activities

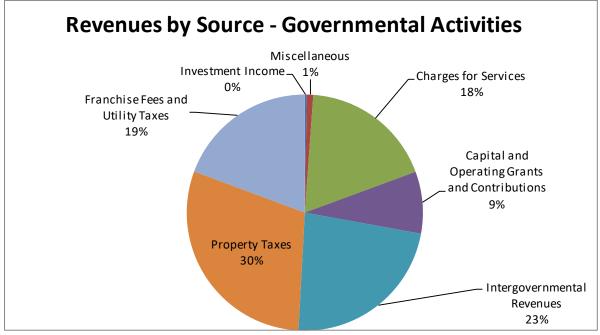
The following table reflects the condensed *Statement of Activities* for the current and prior year. For more detailed information see the *Statement of Activities* on page 14. Note that the government's total net position increased by \$7,109,868 or 21% in fiscal year 2022. For the previous fiscal year, 2021, net position increased by \$3,619,041.

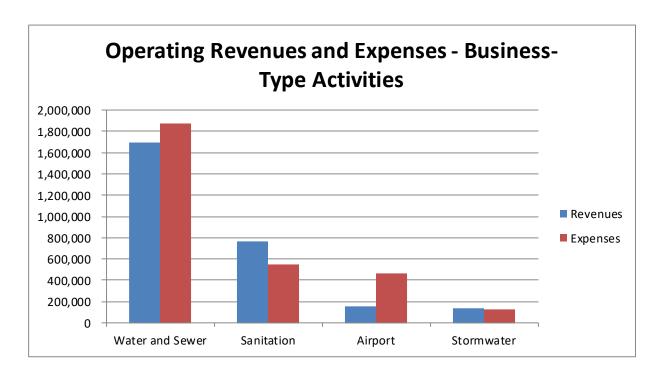
Governmental activities increased by \$870,312 in fiscal year 2022 compared to an increase of \$468,962 in 2021. Revenues increased by \$806,209 from the previous year and total expenses increased by \$404,859. Charges for services increased \$290,527. On the expense side, public safety expenses increased \$203,683, and economic environment expenses increased \$260,570. Business-type activities increased net position by \$6,239,556 in fiscal year 2022 compared to an increase of \$3,150,079 in 2021. This is primarily the result of an increase in grants received from outside agencies.

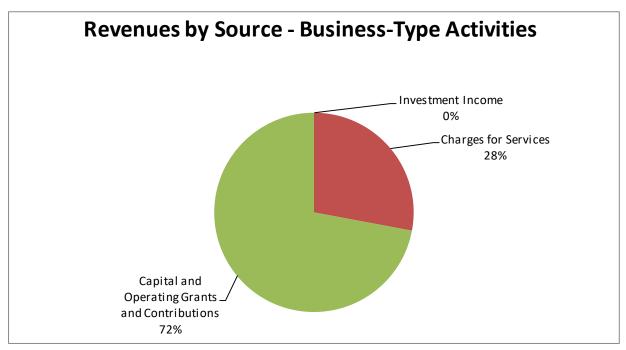
#### For the Year Ended September 30

	Governm	ental Activitie	21					Total Primary Government			
	2022	202	1	2022		2021		2022		2021	
Program Revenues:											
Charges for services	\$ 856,630	\$ 566,103	\$	2,753,522	\$	2,689,188	\$	3,610,152	\$	3,255,291	
Operating grants and contributions	259,914	188,326		-		-		259,914		188,326	
Capital grants and contributions	138,565	67,559		7,101,690		3,571,585		7,240,255		3,639,144	
General Revenues:											
Property tax es	1,399,086	1,227,348		-		-		1,399,086		1,227,348	
Utility taxes and franchise fees	908,614	863,394		-		-		908,614		863,394	
Intergov ernmental, unrestricted	1,079,801	942,399		-		-		1,079,801		942,399	
Unrestricted investment earnings	12,199	13,820		38		54		12,237		13,874	
Miscellaneous	41,474	21,125		-		-		41,474		21,125	
Total revenues	4,696,283	3,890,074		9,855,250		6,260,827		14,551,533		10,150,901	
Expenses:											
General government	1,317,604	1,222,161		-		-		1,317,604		1,222,161	
Public safety	1,606,329	1,402,646		-		-		1,606,329		1,402,646	
Physical environment	30,867	10,789		-		-		30,867		10,789	
Transportation	419,206	596,600		-		-		419,206		596,600	
Culture and recreation	666,166	661,306		-		-		666, 166		661,306	
Economic environment	373,490	112,920		-		-		373,490		112,920	
Interest on long-term debt	12,309	14,690		-	12,309		12,309		14,690		
Water and sewer	-	-		1,876,148		1,637,666		1,876,148		1,637,666	
Sanitation	-	-		545,562		358,650		545,562		358,650	
Airport	-	-		463,987		402,822		463,987		402,822	
Stormwater	-	-		129,997		111,610		129,997		111,610	
Total expenses	4,425,971	4,021,112		3,015,694		2,510,748		7,441,665		6,531,860	
Increase (Decrease) in Net Position			_								
Before Transfers	270,312	(131,038	)	6,839,556		3,750,079		7,109,868		3,619,041	
Transfers	600,000	600,000		(600,000)		(600,000)		-		-	
Increase (Decrease) in Net Position	870,312	468,962		6,239,556		3,150,079		7,109,868		3,619,041	
Net position, October 1, as restated	6,393,839	5,924,877	·	27,135,332		23,896,253		33,529,171		29,821,130	
Net position, September 30	\$ 7,264,151	\$ 6,393,839	\$	33,374,888	\$	27,046,332	\$	40,639,039	\$	33,440,171	









#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City of Umatilla's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Umatilla's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of September 30, 2022, the City of Umatilla's governmental funds reported combined ending fund balances of \$3,055,972, an increase of \$1,042,137 from the prior year. Approximately 48.2% or \$1,473,081 of this total amount constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of fund balance is restricted, committed, or assigned to indicate that it is not available for new spending because it has already been committed for such purposes as debt service, capital projects, community redevelopment, public safety, inventories, prepaid costs, and subsequent year's expenditures.

The General Fund is the chief operating fund of the City of Umatilla. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$1,473,081, while total fund balance was \$2,009,445. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned and total fund balance represent 44.2% and 60.3%, respectively, of total General Fund expenditures. General Fund revenues increased \$591,803 over previous year and expenses increased \$275,131, a combined increase of \$316,672 over 2021. Including transfers in from enterprise funds, general fund balance increased \$612,545.

The Discretionary Tax fund accounts for the proceeds of the Discretionary Sales Surtax. Fund balance increased by \$372,633 due to unspent ARPA funds being held over for capital projects.

The Community Redevelopment Agency experienced an increase of \$13,864 due to continued increases in TIF revenues from higher taxable values within the district.

#### Proprietary funds

The City of Umatilla's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail.

Unrestricted net position of the Water and Sewer Utility Fund at the end of the year amounted to \$611,120 and total net position increased by \$3,218,138. Operating revenue increased by \$23,494 or 1.4%, and operating expenses increased by \$254,682 for a net operating result decrease of \$231,188 when compared to 2021 and net operating loss of \$(181,429). That decrease was further improved by impact fees of \$140,499 and grant revenue of \$3,613,826, which is the primary reason that the Water and Sewer Fund had an increase in net position of \$3,218,138.

Unrestricted net position of the Sanitation Fund at the end of the year amounted to \$144,424 and total net position decreased \$28,208. An operating result of \$221,792 was offset by a transfer to the general fund of \$250,000.

Unrestricted net position of the Airport Fund at the end of the year amounted to \$76,086 and total net position increased by \$3,040,566 which is an increase from the 2021 result, primarily due to increased grant revenues. Additionally, the net position of the Airport fund increased \$89,000 due to a prior period adjustment.

Unrestricted net position of the Stormwater Fund at the end of the year amounted to \$682,796 and total net position increased \$9,060 due to revenues continuing to outpace increases in operating expenses. Stormwater fees are collected for the purpose of maintenance and improvement of drainage structures as funds become available.

#### General Fund Budgetary Highlights

During the year revenues were higher than budgetary estimates by \$246,240, primarily due to higher than expected intergovernmental revenues. Expenditures were less than budgetary estimates by \$1,763,205 as a result of conservative spending by all departments as well as staff vacancies.

The comparison of budgeted results to actual results for the General Fund is shown on page 18.

#### Capital Asset and Debt Administration

#### Capital assets

The City of Umatilla's investment in capital assets for its governmental and business-type activities as of September 30, 2022, amounts to \$37,381,985 (net of accumulated depreciation), for an increase of \$6,905,743 from the prior year. This investment in capital assets includes land, buildings, water system, infrastructure, improvements and equipment. The total increase in the City of Umatilla's investment in capital assets for the current fiscal year was 22.66% (a 4.27% decrease for governmental activities, and a 28.15% increase for business-type activities).

Major capital asset events included the following:

- Construction of Wastewater Interconnect with the City of Eustis began
- Devault Street and Kentucky Avenue sewer expansions
- Airport runway extension completed
- New hangar construction completed
- Airport master plan completed
- Airport property acquisition

Additional information on the City of Umatilla's capital assets can be found in Note 7 on pages 36-37 of this report.

### Capital Assets (Net of Depreciation)

#### As of September 30

	Governm	nental Activities	Busines	s-type Activities	Total Primary Government				
	2022 20		2022 2021		2022	2021			
Land	\$ 740,890	\$ 740,890	\$ 2,921,475	\$ 1,855,214	\$ 3,662,365	\$ 2,596,104			
Buildings	1,423,735	1,526,850	6,066,539	5,123,324	7,490,274	6,650,174			
Improvements/Infrastructure	1,702,061	1,688,164	13,095,663	13,709,753	14,797,724	15,397,917			
Machinery and Equipment	962,489	1,148,403	615,642	446,666	1,578,131	1,595,069			
Construction in Progress	115,727	60,923	9,737,764	4,176,055	9,853,491	4,236,978			
Total	\$4,944,902	\$5,165,230	\$32,437,083	\$25,311,012	\$37,381,985	\$30,476,242			

#### Long-term debt

At September 30, 2022, the City of Umatilla had total debt outstanding of \$1,721,874, an increase of \$475,700 (38.2%) from \$1,246,174 at September 30, 2021.

There are no limitations placed on the amount of debt the City may issue either by the City's charter, code of ordinances or by the Florida State Statutes.

Additional information on the City of Umatilla's long-term debt can be found in Note 8 on pages 38-39 of this report.

### Long Term Debt

### As of September 30

	Governm	ental Activities	Business	-type Activities	Total Primary Government				
	2022 2021		2022	2021		2022	2021		
SRF Notes Payable Capital Improvement Revenue	\$-	\$-	\$1,237,437	\$ 687,279	\$	1,237,437	\$ 687,279		
Note, Series 2018	305,374	351,050	-	-		305,374	351,050		
Financed Purchases	105,066	120,634	73,997	87,211		179,063	207,845		
Total	\$ 410,440	\$ 471,684	\$1,311,434	\$ 774,490	\$	1,721,874	\$1,246,174		

#### Requests for Information

This financial report is designed to provide a general overview of the City of Umatilla's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Post Office Box 2286, Umatilla, Florida, 32784.

#### **BASIC FINANCIAL STATEMENTS**

	 Governmental Activities	 Business-type Activities	 Total
Assets:			
Cash and cash equivalents	\$ 4,025,369	\$ 2,678,036	\$ 6,703,405
Investments	54,024	-	54,024
Receivables, net	115,658	559,257	674,915
Inventories	-	28,947	28,947
Due from other Governments	111,447	207,743	319,190
Prepaid costs Restricted assets:	1,037	3,426	4,463
Cash and cash equivalents		360,471	360,471
Investments	-	404,423	404,423
Net pension asset	628,828		628,828
Capital assets:	020,020		020,020
Capital assets not being depreciated	856,617	12,659,239	13,515,856
Capital assets, net of accumulated depreciation	4,088,285	19,777,844	23,866,129
Total capital assets	 4,944,902	 32,437,083	 37,381,985
Total assets	 9,881,265	 36,679,386	 46,560,651
	 -,,	,	 -,,
Deferred Outflows of Resources:	704 005	407 000	050 000
Deferred outflows of pension earnings	 721,895	 137,938	 859,833
Liabilities:			
Accounts payable and accrued liabilities	267,292	616,772	884,064
Accrued interest payable	11,004	4,619	15,623
Due to other governments	208,619		208,619
Unearned revenue	773,052	556,366	1,329,418
Customer deposits payable	2,600	266,082	268,682
Noncurrent Liabilities:	02.075	02.040	100 017
Due within one year	83,075	83,842	166,917
Due in more than one year	 1,772,690	 1,660,665	 3,433,355
Total liabilities	 3,118,332	 3,188,346	 6,306,678
Deferred Inflows of Resources:			
Deferred inflows of leases		233,103	233,103
Deferred inflows of pension earnings	 220,677	 20,987	 241,664
Total deferred inflows of resources	 220,677	 254,090	 474,767
Net Position:			
Net investment in capital assets	4,534,462	31,125,649	35,660,111
Restricted for:			
Community redevelopment	99,618	-	99,618
Public safety	287,154	-	287,154
Capital projects	659,755	734,813	1,394,568
Pensions	628,828	-	628,828
Unrestricted	 1,054,334	 1,514,426	 2,568,760
Total net position	\$ 7,264,151	\$ 33,374,888	\$ 40,639,039

The accompanying Notes to Financial Statements are an integral part of these statements.

#### City of Umatilla, Florida Statement of Activities Year Ended September 30, 2022

								N			ue and Changes	in Ne	t Position
				Proç	Program Revenue				F	Prima	ary Government		
Functions/Programs	Expenses_		Charges for Services		rating Grants Contributions	Cap	oital Grants and Contributions		Governmental Activities		Business-type Activities		Total
Governmental activities General government	\$ 1,317,604	\$	401,011	\$	55,241	\$	-	\$	(861,352)	\$	-	\$	(861,352)
Public safety Physical environment Transportation	1,606,329 30,867 419,206		376,879 23,700 9,694		44,463 - 77,029		107,828 - 30,737		(1,077,159) (7,167) (301,746)		-		(1,077,159) (7,167) (301,746)
Culture and recreation Economic environment Interest on long-term debt	666,166 373,490 12,309		38,166 7,180		83,181		-		(544,819) (366,310) (12,309)		-		(544,819) (366,310) (12,309)
Total governmental activities	4,425,971		- 856,630		259,914		138,565		(3,170,862)		-		(3,170,862)
Business-type activities									<u>,</u>				
Water and sewer Sanitation	1,876,148 545,562		1,689,923 767,354		-		3,754,325		-		3,568,100 221,792		3,568,100 221,792
Airport Stormwater	463,987 129,997		157,188 139,057		-		3,347,365		-		3,040,566 9,060		3,040,566 9,060
Total business-type activities	3,015,694		2,753,522		-		7,101,690		-	_	6,839,518		6,839,518
Total primary government	\$ 7,441,665	\$	3,610,152	\$	259,914	\$	7,240,255		(3,170,862)		6,839,518		3,668,656
	General Revenues Property taxes Franchise fees au Intergovernmenta Unrestricted inve Miscellaneous Transfers	nd utility al-unrest	ricted						1,399,086 908,614 1,079,801 12,199 41,474 600,000		- - 38 - (600,000)		1,399,086 908,614 1,079,801 12,237 41,474
	Total general	revenue	es and transfe	rs					4,041,174		(599,962)		3,441,212
	Change in net	t positio	n						870,312		6,239,556		7,109,868
	Net position, be	eginning	, as restated						6,393,839		27,135,332		33,529,171
	Net position,	ending						\$	7,264,151	\$	33,374,888	\$	40,639,039

General Fund		General Fund	Redevelopm			Community development Agency	 Nonmajor Governmental Funds	 Total Governmental Funds
Assets: Cash and cash equivalents Investments Receivables, net Due from other governments Prepaid costs	\$	2,273,261 54,024 115,658 58,851 1,037	\$	1,355,309 - - 52,596 -	\$	106,763 - - -	\$ 290,036 - - -	\$ 4,025,369 54,024 115,658 111,447 1,037
Total assets	\$	2,502,831	\$	1,407,905	\$	106,763	\$ 290,036	\$ 4,307,535
Liabilities Accounts payable Accrued liabilities Due to other governments Unearned revenue Deposits Total liabilities	\$	67,075 180,092 208,619 35,000 2,600 493,386	\$	10,098 - - 738,052 - 748,150	\$	7,145 - - - - 7,145	\$ 2,882 - - - 2,882	\$ 87,200 180,092 208,619 773,052 2,600 1,251,563
Fund Balances: Nonspendable Restricted Assigned Unassigned		1,037 - 535,327 1,473,081		659,755 - -		- 99,618 - -	287,154 - -	1,037 1,046,527 535,327 1,473,081
Total fund balances		2,009,445		659,755		99,618	 287,154	 3,055,972
Total liabilities, and fund balances	\$	2,502,831	\$	1,407,905	\$	106,763	\$ 290,036	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	4,944,902
Net pension assets are not current financial resources and therefore are not reported in the funds.	628,828
Deferred inflows and outflows of resources related to pension earnings are not recognized in the governmental funds, however, they are recorded in net position under full accrual accounting.	501,218
Accrued interest payable is not due in the current period and therefore is not reported in the funds.	(11,004)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	(1,855,765)
Net Position of Governmental Activities	\$ 7,264,151

#### City of Umatilla, Florida Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended September 30, 2022

_	General Fund		Di	scretionary Tax	Community evelopment Agency	Go	Nonmajor overnmental Funds	G	Total overnmental Funds
Revenues:									
Taxes:									
Property taxes		027,237	\$	-	\$ 371,849	\$	-	\$	1,399,086
Franchise and utility taxes		908,614		-	-		-		908,614
Licenses and permits		401,011		-	-		-		401,011
Intergovernmental revenues		857,163		537,048	-		12,127		1,406,338
Charges for services		77,306		-	7,180		363,659		448,145
Impact fees		-		-	-		84,069		84,069
Fines and forfeitures		7,219		-	-		255		7,474
Investment income		11,723		-	-		476		12,199
Miscellaneous		41,369		-	 -		105		41,474
Total revenues	3,	331,642		537,048	 379,029		460,691		4,708,410
Expenditures:									
Current:									
General government	1	243,460		-	_		_		1,243,460
Public safety		091,690		-	_		392,518		1,484,208
Physical environment	.,	23,804		-	_				23,804
Transportation		453,082		48,898	-		_		501,980
Economic environment		-00,002		-0,000	365,165		_		365,165
Culture and recreation		522,061		50,400			_		572,461
Debt service:		022,001		50,400					572,401
Principal		_		52,996	_		8,248		61,244
Interest and fiscal charges		-		12,121	-		1,830		13,951
interest and listal thatges				12,121	 		1,050		15,951
Total expenditures	3,	334,097		164,415	 365,165		402,596		4,266,273
Excess (Deficiency) of Revenues Over Expenditures		(2,455)		372,633	13,864		58,095		442,137
· · · · · · · · · · · · · · · · · · ·		<u>, , 7</u>		. ,	 - ,		,		,
Other Financing Sources (Uses):									
Transfers in		615,000		-	-		-		615,000
Transfers out		-		-	-		(15,000)		(15,000)
Total other financing sources (uses)		615,000			-		(15,000)		600,000
		010,000			 		(10,000)		000,000
Net change in fund balances		612,545		372,633	13,864		43,095		1,042,137
Fund balances, beginning	1,	396,900		287,122	 85,754		244,059		2,013,835
Fund balances, ending	\$2,	009,445	\$	659,755	\$ 99,618	\$	287,154	\$	3,055,972

Net Change in Fund Balances - Total Governmental Funds:			\$	1,042,137
Amounts reported for governmental activities in the statement of activities are different because:				
Governmental funds report outlays for capital assets as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.				
Expenditures for capital assets	\$	288,807		
Less: current year depreciation		(509,135)		(220,328)
Repayments of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	t			61,244
Revenues reported in the funds in the current year must be eliminated from the statement of activities since revenue was recognized in the prior year.	F			(12,127)
Governmental funds report cash contributions to pensions as expenditures because they consume current financial resources. The statement of activities reports the change in pension liability and related deferrals as pension expense. This is the amount of the difference between the two amounts.				42.106
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.				,
Change in accrued interest Change in other post employment benefits Change in long-term compensated absences	\$	1,642 (13,204) (31,158)		(42,720)
		(01,100)	<u> </u>	
Change in net position of governmental activities			\$	870,312

#### City of Umatilla, Florida Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - General Fund Year Ended September 30, 2022

	 Budgeted	Amo	unts	A	ctual Amounts	Variance with Final Budget - Positive (Negative)
	 Original		Final			
Revenues:	 0.1.9.1.4					
Taxes:						
Property taxes	\$ 1,053,442	\$	1,013,442	\$	1,027,237	\$ 13,795
Franchise and utility taxes	786,898		836,898		908,614	71,716
Licenses and permits	126,000		396,200		401,011	4,811
Intergovernmental revenues	618,231		714,793		857,163	142,370
Charges for services	65,379		85,479		77,306	(8,173)
Fines and forfeitures	11,700		7,090		7,219	129
Investment income	17,500		9,500		11,723	2,223
Miscellaneous	 22,000		22,000		41,369	 19,369
Total revenues	 2,701,150		3,085,402		3,331,642	 246,240
Expenditures: Current:						
General government	2,139,465		2,794,876		1,243,460	1,551,416
Public safety	1,107,590		1,129,555		1,091,690	37,865
Physical environment	51,525		68,025		23,804	44,221
Transportation	536,710		536,710		453,082	83,628
Culture and recreation	 607,350		568,136		522,061	 46,075
Total expenditures	 4,442,640		5,097,302		3,334,097	 1,763,205
Excess (deficiency) of						
revenues over expenditures	 (1,741,490)		(2,011,900)		(2,455)	 2,009,445
Other Financing Sources (Uses):						
Transfers in	 615,000		615,000		615,000	 -
Total other financing sources (uses)	 615,000		615,000		615,000	 
Net change in fund balance	(1,126,490)		(1,396,900)		612,545	2,009,445
•	. ,		. ,			2,009,440
Fund balance, beginning	 1,396,900		1,396,900		1,396,900	 -
Fund balance, ending	\$ 270,410	\$	-	\$	2,009,445	\$ 2,009,445

#### City of Umatilla, Florida Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Discretionary Tax Year Ended September 30, 2022

	Budgeted	Amo	Ac	tual Amounts	Variance with Final Budget - Positive (Negative)		
	Original		Final				
Revenues:							
Intergovernmental revenues	\$ 418,247	\$	2,419,996	\$	537,048	\$	(1,882,948)
Total revenues	 418,247		2,419,996		537,048		(1,882,948)
Expenditures: Current:							
General government	272,344		2,351,753		-		2,351,753
Public safety	92,000		92,000		-		92,000
Transportation	-		-		48,898		(48,898)
Culture and recreation	150,000		197,960		50,400		147,560
Debt Service:							
Principal	52,996		52,996		52,996		-
Interest	 12,409		12,409		12,121		288
Total expenditures	 579,749		2,707,118		164,415		2,542,703
Excess (deficiency) of							
revenues over expenditures	 (161,502)		(287,122)		372,633		659,755
Net change in fund balance	(161,502)		(287,122)		372,633		659,755
Fund balance, beginning	 287,122		287,122		287,122		-
Fund balance, ending	\$ 125,620	\$	-	\$	659,755	\$	659,755

	 Budgeted	Amou	nts	Ac	tual Amounts	Variance with Final Budget - Positive (Negative)
	 Original	_	Final			
Revenues:						
Taxes and impact fees	\$ 355,943	\$	355,943	\$	371,849	\$ 15,906
Charges for services	 5,800		5,800		7,180	 1,380
Total revenues	 361,743		361,743		379,029	 17,286
Expenditures: Current:						
Economic environment	 426,137		447,497		365,165	 82,332
Total expenditures	 426,137		447,497		365,165	 82,332
Excess (deficiency) of						
revenues over expenditures	 (64,394)		(85,754)		13,864	 99,618
Net change in fund balance	(64,394)		(85,754)		13,864	99,618
Fund balance, beginning	 85,754		85,754		85,754	 -
Fund balance, ending	\$ 21,360	\$	-	\$	99,618	\$ 99,618

	Enterprise Funds										
	Water and Sewer	Sanitation	•	Stormwater	T-4-1						
Assets:	Fund	Fund	Airport Fund	Fund	Total						
Current assets:											
Cash and cash equivalents	\$ 1,835,331	\$ 133,444	\$ 39,472	\$ 669,789	\$ 2,678,036						
Restricted cash	350,655	-	9,816	-	360,471						
Restricted investments	404,423	-	-	-	404,423						
Receivables, net	216,669	80,089	247,628	14,871	559,257						
Due from other governments	76,507	-	131,236	-	207,743						
Inventories	-	-	28,947	-	28,947						
Prepaid Items			2,926	500	3,426						
Total current assets	2,883,585	213,533	460,025	685,160	4,242,303						
Noncurrent assets: Capital assets:											
Land	582,971	-	2,338,504	-	2,921,475						
Improvements	16,159,886	-	4,885,382	3,475,554	24,520,822						
Buildings	3,578,160	-	3,944,587	-	7,522,747						
Equipment Construction in progress	1,374,095 6,738,589	127,418	319,009 2,999,175	71,297	1,891,819 9,737,764						
Less: accumulated depreciation	(8,159,595)	(127,418)	(4,386,910)	- (1,483,621)	(14,157,544)						
Total capital assets (net of depreciation)	20,274,106		10,099,747	2,063,230	32,437,083						
Total noncurrent assets	20,274,106	-	10,099,747	2,063,230	32,437,083						
Total assets	23,157,691	213,533	10,559,772	2,748,390	36,679,386						
Deferred Outflows of Resources: Deferred outflows of pension earnings	119,087	14,459	4,392		137,938						
Liabilities:	<i>`</i>	·									
Current Liabilities:											
Accounts payable and accrued liabilities	451,357	37,237	128,178	-	616,772						
Customer deposits payable	253,241	900	11,941	-	266,082						
Unearned revenue	555,191	-	1,175	-	556,366						
Compensated absences	2,886	101	44	-	3,031						
Accrued interest payable	2,255	-	-	2,364	4,619						
Financed purchases	13,717	-	-	-	13,717						
Notes payable	34,959			32,135	67,094						
Total current liabilities	1,313,606	38,238	141,338	34,499	1,527,681						
Noncurrent liabilities:	05.074	012	400		07.004						
Compensated absences	25,971	913	400	-	27,284						
Financed purchases Notes payable	60,280 730,465	-	-	439,878	60,280 1,170,343						
Net pension liability	347,719	42,217	- 12,822	439,070	402,758						
Total noncurrent liabilities	1,164,435	43,130	13,222	439,878	1,660,665						
Total liabilities	2,478,041	81,368	154,560	474,377	3,188,346						
Deferred Inflows of Resources:				<u>,</u>							
Deferred inflows of pension earnings	18,119	2,200	668	-	20,987						
Deferred inflows - leases			233,103		233,103						
Total deferred inflows of resources	18,119	2,200	233,771	-	254,090						
Net Position:											
Net investment in capital assets	19,434,685	-	10,099,747	1,591,217	31,125,649						
Restricted for utility capital projects	734,813	-	-	-	734,813						
Unrestricted	611,120	144,424	76,086	682,796	1,514,426						
Total net position	\$ 20,780,618	\$ 144,424	\$ 10,175,833	\$ 2,274,013	\$ 33,374,888						

The accompanying Notes to Financial Statements are an integral part of these statements.

	Enterprise Funds								
		Water and ewer Fund	Sanitation Fund		Airport Fund		Stormwater Fund		Total
Operating Revenues: Charges for services	\$	1,688,197	\$ 767,354	\$	155,955	\$	139,057	\$	2,750,563
Miscellaneous operating revenues	·	1,726	-		1,233		-		2,959
Total operating revenues		1,689,923	 767,354		157,188		139,057		2,753,522
Operating Expenses:									
Personal services		637,029	89,546		19,690		-		746,265
Contract services		163,731	440,484		16,774		15,125		636,114
Utilities		113,397	-		34,644		-		148,041
Insurance		112,516	-		28,765		-		141,281
Operating supplies		106,760	-		-		-		106,760
Depreciation and amortization		535,423	-		328,083		106,186		969,692
Other operating expenses		82,683	15,532		177		1,099		99,491
Repairs and maintenance		119,813	 -		35,854		-		155,667
Total operating expenses		1,871,352	 545,562		463,987		122,410		3,003,311
Operating income (loss)		(181,429)	 221,792		(306,799)		16,647		(249,789)
Nonoperating Revenue (Expenses):									
Investment income		38	-		-		-		38
Interest expense		(4,796)	 -		-		(7,587)		(12,383)
Total nonoperating revenue (expenses)		(4,758)	 -		-		(7,587)		(12,345)
Income (loss) before contributions and transfers		(186,187)	 221,792		(306,799)		9,060		(262,134)
Capital Contributions:									
Impact fees		140,499	-		-		-		140,499
Grants		3,613,826	-		3,347,365		-		6,961,191
Transfers out		(350,000)	 (250,000)		-		-		(600,000)
Change in net position		3,218,138	(28,208)		3,040,566		9,060		6,239,556
Net Position, beginning	1	7,562,480	172,632		7,046,267		2,264,953		27,046,332
Prior period adjustment		-	 -		89,000		-		89,000
Net Position, ending	\$ 2	0,780,618	\$ 144,424	\$	10,175,833	\$	2,274,013	\$	33,374,888

	Enterprise Funds							
	Water and		Sanitation			S	tormwater	
	Sewer Fund		Fund	Α	irport Fund		Fund	 Total
Cash Flows from Operating Activities:								
Receipts from customers	\$ 1,684,792	\$	755,801	\$	156,149	\$	138,115	2,734,857
Payments to suppliers	(1,179,918)		(485,075)		(71,901)		(16,224)	(1,753,118)
Payments to employees	(584,663)		(77,137)		(18,374)		-	 (680,174)
Net cash provided by (used in) operating activities	(79,789)		193,589		65,874		121,891	 301,565
Cash Flows from Noncapital Financing Activities:								
Transfers to other funds	(350,000)		(250,000)		-		-	 (600,000)
	(050,000)		(050.000)					(000,000)
Net cash provided by (used in) noncapital financing activities	(350,000)		(250,000)		-		-	 (600,000)
Cash Flows from Capital and Related Financing Activities:								
Capital grants	5,509,907		-		3,327,444		-	8,837,351
Proceeds from notes payable	588,501		-		-		-	588,501
Acquisition of capital assets	(4,355,882)		-		(3,456,023)		-	(7,811,905)
Principal paid on revenue bonds, notes and leases	(19,848)		-		-		(31,709)	(51,557)
Interest paid on revenue bonds, notes and leases	(4,736)		-		-		(6,647)	(11,383)
Impact fees	140,499		-		-		-	 140,499
Net cash provided by (used in) capital and related financing					···		/·	
activities	1,858,441		-		(128,579)		(38,356)	 1,691,506
Cash Flows from Investing Activities:								
Investment income	38		-		-		-	 38
Net cash provided by (used in) investing activities	38				-			 38
Net increase (decrease) in cash and cash equivalents	1,428,690		(56,411)		(62,705)		83,535	1,393,109
Cash and cash equivalents, beginning	757,296		189,855		111,993		586,254	 1,645,398
Cash and cash equivalents, ending	\$ 2,185,986	\$	133,444	\$	49,288	\$	669,789	\$ 3,038,507
Classified as:								
Cash and cash equivalents	\$ 1,835,331	\$	133,444	\$	39,472	\$	669,789	\$ 2,678,036
Restricted cash and cash equivalents	350,655				9,816	·		360,471
Total cash and cash equivalents	\$ 2,185,986	\$	133,444	\$	49,288	\$	669,789	\$ 3,038,507
•		-		-				

	Enterprise Funds									
	Water and Sanitation			Stormwater						
	S	ewer Fund		Fund	Ai	rport Fund		Fund		Total
Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities Operating income (loss)	\$	(181,429)	\$	221,792	\$	(306,799)	\$	16,647	\$	(249,789)
Adjustments not affecting cash:										
Depreciation and amortization		535,423		-		328,083		106,186		969,692
Change in assets and liabilities:										
(Increase) decrease in accounts receivable		(23,907)		(11,253)		(129,533)		(942)		(165,635)
(Increase) decrease in inventories		-		-		(11,362)		-		(11,362)
(Increase) decrease in prepaids		-		-		(576)		-		(576)
(Increase) decrease deferred outflows of pension earnings		(46,482)		(7,703)		(1,363)		-		(55,548)
Increase (decrease) in accounts payable		(481,018)		(29,059)		56,251		-		(453,826)
Increase (decrease) in accrued liabilities		129		-		-		-		129
Increase (decrease) in deferred inflows of leases		-		-		126,001		-		126,001
Increase (decrease) in customer deposits		18,776		(300)		2,493		-		20,969
Increase (decrease) in compensated absences		2,571		787		444		-		3,802
Increase (decrease) in net pension liability		227,572		31,038		7,808		-		266,418
Increase (decrease) in deferred inflows of pension earnings		(131,424)		(11,713)		(5,573)		-		(148,710)
Total adjustments		(433,783)		(28,203)		44,590		(942)		(418,338)
Net cash provided by (used in) operating activities	\$	(79,789)	\$	193,589	\$	65,874	\$	121,891	\$	301,565

	Police Pension Trust Fund
Assets: Cash and cash equivalents	\$ 23,560
<b>Investments, at fair value:</b> Fixed income Equity Real estate	678,376 1,228,098 379,724
Total Investments	2,286,198
Total assets	2,309,758
Net Position: Net position restricted for pensions	\$ 2,309,758

		Police Pension Trust Fund
Additions:		
Contributions:	¢	4.044
Employer Plan members	\$	4,314 10,661
State		
Sidle		44,463
Total contributions		59,438
Investment income: Net increase (decrease) in fair value of investments		(348,151)
Less: investment expense		(5,197)
Net investment income (loss)		(353,348)
Total additions		(293,910)
Deductions:		
Benefit payments		46,876
Administrative expenses		17,114
Total deductions		63,990
Change in net position		(357,900)
Net position, beginning		2,667,658
Net position, ending	\$	2,309,758

NOTES TO FINANCIAL STATEMENTS

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The *City of Umatilla*, Florida (the City) is a political subdivision of the State of Florida located in Lake County. The City is governed by an elected Mayor and five-member City Council. The City was established by the adoption of its Charter in the Laws of Florida, Chapter 8376, on May 9, 1904. The City provides services to its citizens including Public Safety (Police and Fire), Transportation (Roads & Streets), Culture and Recreation (Library, Parks, and Recreation), Public Improvements, Physical Environment (Cemetery), Economic Environment (Community Development), Planning and Zoning, and General Government Services. The City operates Water & Sewer, Sanitation, Stormwater, and Airport enterprises. The Mayor and City Council are responsible for the establishment and adoption of policy. The execution of such policy is the responsibility of the City Manager.

In evaluating how to define the government, for financial reporting purposes, the City has considered all potential component units. The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body, and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects or activities of, or the level of services performed or provided by, the organization. A financial benefit or burden relationship exists if the primary government (a) is entitled to the organizations' resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization; or (c) is obligated in some manner for the debt of the organization. In applying the above criteria, the City has one blended component unit as follows:

#### The City of Umatilla Community Redevelopment Agency

The *City of Umatilla* created the Community Redevelopment Agency in April of 1980. This is a dependent taxing district established in accordance with Chapter 163, Part III, Florida Statutes. Notification to affected taxing agency was done in compliance with Chapter 163.346, Part III, Florida Statutes. The incremental annual increase in tax over the base years will be used to fund projects designed to enhance and improve the described area. The City Council, being the duly elected governmental body for the designated area, passed Ordinance 1980-B, which established the *City of Umatilla* as the Redevelopment Agency for the purpose of carrying out the community redevelopment programs and plans within the area. Through Ordinance 1980-B the City established the Community Redevelopment Trust Fund to account for all transactions generated by this special revenue fund. The *City of Umatilla* Community Redevelopment Fund is presented as a blended component unit, since the City Council is the governing board and the City has operational responsibility for the fund.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis* of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting.* Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The government reports the following funds:

#### Major Governmental Funds

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Discretionary Tax Fund was established as a special revenue fund to account for discretionary sales surtax revenues that are legally restricted for expenditure on certain non-capital expenditures and on infrastructure.

The Community Redevelopment Fund was established as a dependent taxing district. The incremental annual increase in tax over the base years will be used to fund projects designed to enhance and improve the described area.

#### Nonmajor Governmental Fund Types

Special Revenue Funds account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes other than debt service or capital projects.

#### Major Proprietary Funds

Water and Sewer Fund is used to account for the operations of the City's water and sewer utility operations, which are financed in a manner similar to private business enterprises, where the costs, including depreciation, of providing services to the general public on an ongoing basis are financed primarily through user charges.

Sanitation Fund is used to account for the fiscal activities of the City's refuse collection and disposal operation.

Airport Fund is used to account for operation and maintenance of the Umatilla Municipal Airport.

Stormwater Fund is used to account for the fiscal activities of the City's stormwater drainage operation, as well as the funding and payment of related debt.

#### Fiduciary Funds

Pension Trust Fund accounts for activities of the police officer's retirement plan which accumulates resources for pension benefit payments to qualified employees.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the City's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's water and sewer, sanitation, airport and stormwater utility funds are charges to customers for sales and services. The City also recognizes as operating revenue the meter fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

# Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments of the City are reported at fair value and are categorized within the fair value hierarchy established in accordance with GASB Statement No. 72 *Fair Value Measurement and Application*. The City's investments consist of investments authorized in accordance with Section 218.415, Florida Statutes.

#### **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All receivables are shown net of an allowance for uncollectibles. The County bills and collects property taxes and remits them to the City. City property tax revenues are recognized when levied to the extent that they result in current receivables.

All property is reassessed according to its fair value on the lien date, or January 1 of each year. Taxes are levied on October 1 of each year. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January, and 1% in the month of February. The taxes paid in March are without discount. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. On or around May 31 following the tax year, certificates are sold for all delinquent taxes on real property.

#### **Inventories and Prepaid Items**

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These are recorded as expenditures when consumed rather than when purchased.

#### **Restricted Assets**

Certain proceeds of the City's enterprise fund long term debt, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because they are maintained in separate accounts and their use is limited by applicable bond covenants. Assets so designated are identified as restricted assets on the balance sheet.

#### Capital Assets

Capital assets, which include property, plant, equipment, intangible and infrastructure assets (e.g., roads, sidewalks, drainage systems, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$500 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	30-40
Improvements Other Than Buildings	10-20
Water and Sewer Systems	10-50
Equipment	5-20
Infrastructure	30

#### **Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay is accrued when incurred in the government-wide and proprietary financial statements. A portion of sick pay is accrued for employees with at least five (5) years of service. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item that qualifies for reporting in this category, which is the deferred outflows of pension earnings.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category, which is the deferred inflows of pension earnings and deferred inflows of leases.

#### Net Position Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position in the governmental financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

#### Fund Balance Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### **Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The City Council is the highest level of decision-making authority for the City that can, by adoption of a Resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

The amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The City Council holds the authority to assign fund balance. The Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosures of contingent assets and liabilities as of the financial statement date and the reported amounts of revenues and expenses or expenditures during the reporting period. Actual results could differ from those estimates.

#### New GASB Statements Implemented

In fiscal year 2022, the City has implemented GASB Statement No. 87, *Leases*. The statement requires the City to recognize certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the contract's payment arrangement. Under this statement, a lessor is required to recognize a lease receivable and a deferred inflow of resources, in doing so enhancing the relevance and consistency of information about the City's leasing activities. Beginning accounts receivable and deferred inflows for the Airport fund and business-type activities were increased by \$107,102. There was no change to beginning net position as a result of implementation.

## NOTE 2 PRIOR PERIOD RESTATEMENT

Beginning net position and construction in progress of the Business-Type Activities and Airport Fund have been adjusted to correct an error in the capitalization of project costs.

	Bus	siness - Type				
		Activities	Airport Fund			
Net Position, October 1, 2021, previously stated	\$	27,046,332	\$	7,046,267		
Correction of CIP		89,000		89,000		
Net Position, October 1, 2021, as restated	\$	27,135,332	\$	7,135,267		

## NOTE 3 RECONCILIATION OF GOVERNMENT WIDE AND FUND FINANCIAL STATEMENTS

# Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net position of governmental activities as reported in the government-wide statement of net position.

# Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net* change in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities.

#### NOTE 4 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- (1) Prior to the end of the fiscal year, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- (2) Public budget workshops are held where the Mayor, City Council, City Manager and department heads refine budget detail items.
- (3) The general summary of the budget and notice of public hearing is published in the local newspaper.
- (4) Public hearings are conducted to obtain taxpayer comments.
- (5) Prior to October 1, the budgets are legally enacted through passage of a resolution.
- (6) The City Manager is authorized to transfer budgeted amounts between departments; however, any revisions that alter the total appropriations of any fund must be approved by a majority vote of the City Council.
- (7) The level of classification detail at which expenditures may not legally exceed appropriations is the fund level.
- (8) Unexpended appropriations lapse at the close of the fiscal year.
- (9) Budgets are adopted for the general fund and special revenue funds on a basis consistent with generally accepted accounting principles. Budgets are also adopted for the enterprise funds: however, this data is not presented under generally accepted accounting principles.
- (10) The City Council, by Ordinance or Resolution, may make supplemental appropriations in excess of those originally estimated for the year up to the amount of available revenues. Budgeted amounts presented in the accompanying financial statements have been adjusted for legally authorized revisions.

## NOTE 5 CASH AND INVESTMENTS

#### Deposits

The City's cash balances were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

#### Investments

Investments in all fund types are stated at fair value, which is the amount for which an investment could be exchanged in a current transaction between willing parties, other than in a forced liquidation sale. Fair value is based on quoted market prices. Changes in the fair value of investments are recognized as revenue and included in investment income.

The City's investment policies are governed by state statute. Authorized investments, other than those held in pension funds, are:

- (a) Florida Local Government Surplus Funds Trust Fund Investment Pool (SBA LGIP)
- (b) Securities and Exchange Commission registered money market funds with the highest credit quality
- (c) Interest bearing time deposit or savings accounts
- (d) Direct obligations of the U.S. Treasury

The assets of the City's police pension fund are invested in the pooled investment fund for the Florida Municipal Pension Trust Fund (FMPTF). Investments held in this fund consist of corporate bonds and stocks and cash equivalents. The fund is stated at fair value, and investment earnings are allocated to participants in the fund based on their equity in this pooled investment account as provided by the Florida Municipal Pension Fund. The Fund is not subject to U.S. Securities Exchange Commission or other regulatory oversight; the Fund's Board of Trustees provides oversight.

Investments made by the *City of Umatilla* at September 30, 2022 are summarized below. Defined benefit pension plan investments, are included below. In accordance with GASB 31, investments are reported at fair value, except certificates of deposit, which are reported at amortized cost, which approximates fair value.

Investment Type	 Fair Value	Credit Rating	Weighted Average Maturity
Certificates of Deposit	\$ 457,929	Unrated	334 days
FMIvT Broad Market HQ Bond Fund	344,616	AAf/S4	6.70 years
FMIvT Core Plus Fixed Income	 333,760	Unrated	8.92 years
	\$ 1,136,305		

## NOTE 5 CASH AND INVESTMENTS (CONTINUED)

The City and the Police Pension Trust Fund have the following recurring fair value measurements as of September 30, 2022:

			Fair Value Measurements Using							
	-			oted Prices in Active Markets		Significant Other Observable Inputs		Significant observable Inputs		
		9/30/2022		(Level 1)		(Level 2)		(Level 3)		
Police Officers' Pension										
Mutual Funds										
Equities										
FMIvT Diversified Large Cap Equity	\$	513,228	\$	-	\$	513,228	\$	-		
FMIvT Diversified Small to Mid Cap		323,828		-		323,828		-		
FMIvT International Equity		391,042		-		391,042		-		
Fixed Income										
FMIvT Broad Market HQ Bond		344,616		-		344,616		-		
FMIvT Core Plus Fixed Income		333,760		-		-		333,760		
Real Estate										
FMIvT Core Real Estate Fund		379,724		-		-		379,724		
Total	\$	2,286,198	\$	-	\$	1,572,714	\$	713,484		

Investments categorized as Level 2 are reported at the net asset value of the fund portfolio, whereby the underlying assets are valued based on quoted prices or market-corroborated input. Investments categorized as Level 3 are reported at the net asset value of the fund portfolio, which is invested in a variety of financial instruments, some of which are valued using significant unobservable inputs.

#### **Credit Risk**

Credit risk exists when there is a possibility that the issuer, or the counterparty to an investment, may be unable to fulfill its obligations. The City's investment policy limits credit risk by restricting authorized investments to those described above. Pension investments, other than those identified above, are not rated by any nationally recognized organization.

#### **Custodial Credit Risk**

In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy requires that bank deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida, and creates the Public Deposits Trust Fund, a multiple financial institution pool with the ability to assess its member financial institutions for collateral shortfalls if a default or insolvency has occurred. At September 30, 2022, all of the city's bank deposits were in qualified public depositories.

For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At September 30, 2022, none of the investments listed are exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

#### Concentration of Credit Risk:

The City's investment policy requires diversification but does not specify limits on types of investments.

## NOTE 5 CASH AND INVESTMENTS (CONTINUED)

#### Interest Rate Risk:

The City's investment policy does not specifically address interest rate risk; however, the general investment policy is to apply the prudent-person rule: Investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and in general, avoid speculative investments. The City manages its exposure to declines in fair values by investing primarily in pooled investments that have a weighted average maturity of less than three months.

#### NOTE 6 RECEIVABLES

Receivables as of year end for the City's individual major funds and non-major funds, including the applicable allowances for uncollectible accounts, are as follows:

	 General Fund	Wa	ter & Sewer Fund	;	Sanitation Fund	 Airport Fund	St	ormwater Fund	 Total
Accounts Receivable Lease receivables Less:	\$ 115,658 -	\$	278,145 -	\$	94,829 -	\$ 14,525 233,103	\$	17,578 -	\$ 520,735 233,103
Allowance for uncollectibles	 -		(61,476)		(14,740)	 -		(2,707)	 (78,923)
	\$ 115,658	\$	216,669	\$	80,089	\$ 247,628	\$	14,871	\$ 674,915

#### Lease Receivables

In August 2021, the City's Airport Fund entered into a 30 year lease agreement as lessor for the use of airport hangar. An initial lease receivable was recorded in the amount of \$107,102 in the year of implementation of *GASB statement No. 87, Leases.* The lessee is required to make yearly fixed payments of \$3,590. Every year (*or fraction of a year*), rent will increase by the increase in the base index CPI-U (*Consumer Price Index*). The lease has an interest rate of 0%. As of September 30, 2022, the value of lease receivable and deferred inflow of resources is \$103,512 and the City recognized lease revenue of \$3,590 during the fiscal year.

In July 2022, the City's Airport Fund, entered into a 30 year lease agreement as lessor for the use of airport hangar. An initial lease receivable was recorded in the amount of \$130,680. The lessee is required to make yearly fixed payments of \$4,356. Every year *(or fraction of a year)*, rent will increase by the increase in the base index CPI-U *(Consumer Price Index)*. The lease has an interest rate of 0%. As of September 30, 2022, the value of lease receivable and deferred inflow of resources is \$129,591 and the City recognized lease revenue of \$1,089 during the fiscal year.

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## NOTE 6 RECEIVABLES (CONTINUED)

Total minimum future lease payments received under lessor agreements in years subsequent to September 30, 2022, are:

Year Ending September 30,	Pri	ncipal	1	nterest	•	Total
2023	\$	7,946	\$	-	\$	7,946
2024		7,946		-		7,946
2025		7,946		-		7,946
2026		7,946		-		7,946
2027		7,946		-		7,946
2028-2032		39,730		-		39,730
2033-2037		39,730		-		39,730
2038-2042		39,730		-		39,730
2043-2047		39,730		-		39,730
2048-2052		34,453		-		34,453
	\$	233,103	\$	-	\$2	233,103

# NOTE 7 CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2022 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities: Capital Assets, not being depreciated:				
Land	\$ 740,890	\$-	\$-	\$ 740,890
Construction in progress	60,923	90,650	(35,846)	115,727
Total capital assets, not being depreciated	801,813	90,650	(35,846)	856,617
Capital Assets, being depreciated:				
Buildings	3,100,853	13,750	(26,455)	3,088,148
Improvements/infrastructure	3,357,552	194,400	-	3,551,952
Machinery and equipment	3,148,049	25,853	(354,357)	2,819,545
Total capital assets being depreciated	9,606,454	234,003	(380,812)	9,459,645
Less Accumulated Depreciation for:				
Buildings	(1,574,003)	(116,865)	26,455	(1,664,413)
Improvements/infrastructure	(1,669,388)	(180,503)	-	(1,849,891)
Machinery and equipment	(1,999,646)	(211,767)	354,357	(1,857,056)
Total accumulated depreciation	(5,243,037)	(509,135)	380,812	(5,371,360)
Total capital assets being depreciated, net	4,363,417	(275,132)		4,088,285
Governmental activities capital assets, net	\$ 5,165,230	\$ (184,482)	\$ (35,846)	\$ 4,944,902

# NOTE 7 CAPITAL ASSETS (CONTINUED)

	Beginning Balance, as restated	Increases	Decreases	Ending Balance
Business-type Activities:				
Capital Assets, not being depreciated: Land	\$ 1,855,214	\$ 1,066,261	\$-	\$ 2,921,475
Construction in progress	4,265,055	7,960,978	(2,488,269)	9,737,764
Total capital assets, not being depreciated	6,120,269	9,027,239	(2,488,269)	12,659,239
Capital Assets, being depreciated:				
Buildings	6,354,044	1,168,703	-	7,522,747
Improvements/infrastructure	24,467,017	53,805	-	24,520,822
Machinery and equipment	1,647,307	245,285	(773)	1,891,819
Total capital assets being depreciated	32,468,368	1,467,793	(773)	33,935,388
Less Accumulated Depreciation for:				
Buildings	(1,230,720)	(225,488)	-	(1,456,208)
Improvements/infrastructure	(10,757,264)	(667,895)	-	(11,425,159)
Machinery and equipment	(1,200,641)	(76,309)	773	(1,276,177)
Total accumulated depreciation	(13,188,625)	(969,692)	773	(14,157,544)
Total capital assets being depreciated, net	19,279,743	498,101		19,777,844
Business-type activities capital assets, net	\$25,400,012	\$ 9,525,340	\$ (2,488,269)	\$32,437,083

Depreciation expense was charged to functions/programs as follows:

Governmental Activities:	
General government	\$ 52,893
Public safety	174,048
Physical environment	4,074
Transportation	129,676
Economic Environment	8,325
Culture and recreation	 140,119
Total depreciation expense - governmental activities	\$ 509,135
Business-type Activities	
Water and sewer	\$ 535,423
Airport	328,083
Stormwater	 106,186
Total depreciation expense - business-type activities	\$ 969,692

## NOTE 8 LONG-TERM DEBT

#### Financed Purchases

The City has entered into an agreement for financing the acquisition of water meter equipment. Payments are due annually. The loan period is for 10 years with an interest rate of 3.9%

The City has entered into an agreement for financing the acquisition of radio equipment. Payments are due annually. The loan period is for 10 years with an interest rate of 3.3%

Annual debt service requirements to maturity for financed purchases are as follows:

	Governmental Activities			<b>Business-type Activities</b>		
	 Principal		Interest	 Principal		Interest
Year Ending September 30						
2023	\$ 16,093	\$	3,543	\$ 13,717	\$	2,804
2024	16,636		3,000	14,237		2,284
2025	17,190		2,446	14,777		1,745
2026	17,776		1,859	15,337		1,185
2027	18,376		1,260	15,929		592
2028	 18,995		641	 -		-
Total	\$ 105,066	\$	12,749	\$ 73,997	\$	8,610

#### Notes Payable - Direct Borrowing

The City issued the Infrastructure Sales Surtax Revenue Note, Series 2018 for the acquisition of certain equipment in the amount of \$480,000. Annual payments of principal and interest commence in November 2018 through 2027. The Note bears interest at 2.99% and is secured by infrastructure sales surtax revenues. For the fiscal year, total principal and interest paid on the note was \$56,172, and total revenues pledged were \$506,311. In the event of default, the note holder may make the outstanding amount due and payable immediately.

The City entered into the State Revolving Fund Loan Agreement SW350720 for the purpose of constructing stormwater improvements. The City borrowed \$672,067 plus capitalized interest under the agreement at an interest rate of 1.34%. The loan is secured by gross revenues of the stormwater utility after payment of operation and maintenance costs. For the fiscal year, total principal and interest paid on the note was \$38,356, and total revenues pledged were \$122,833.

The City entered into the State Revolving Fund Loan Agreement CW350750 for the planning and design phase of sewer improvements. The City is authorized to borrow up to \$568,597 plus capitalized interest at an interest rate of 1.14%. The loan is secured by gross revenues of the water and sewer utility after payment of operation and maintenance costs. For the fiscal year, total principal and interest paid was \$8,066 total revenues pledged were \$353,994.

The City entered into the State Revolving Fund Loan Agreement WW350752 for the construction of a pump station and force main connection to the City of Eustis wastewater. The City is authorized to borrow up to \$3,853,300, including principal forgiveness of \$3,082,640 plus capitalized interest at an interest rate of 0%. The loan is secured by gross revenues of the water and sewer utility after payment of operation and maintenance costs. At September 30, 2022, the loan balance was \$629,734. For the fiscal year, no principal and interest was due and total revenues pledged were \$353,994.

In the event of default on the State Revolving Fund Loans, the Florida Department of Environmental Protection may cause to establish rates and collect fees, require the City to account for all moneys received and used, appoint a receiver to manage the Water and Sewer Systems, intercept delinquent amounts plus a penalty due to the City under State Revenue Sharing, recover all amounts due including costs of collection and attorney fees, and accelerate the repayment schedule or increase the interest rate by a factor of up to 1.667.

## NOTE 8 LONG-TERM DEBT (CONTINUED)

The annual debt service payments as of September 30, 2022 on the notes, based on balances outstanding at year end are as follows:

	<b>Governmental Activities</b>		Business - Ty	ype Activities		
Year ending September 30,		Principal	Interest	Principal		Interest
2023	\$	47,092	\$ 9,131	\$ 67,094	\$	7,584
2024		48,551	7,723	67,595		7,084
2025		50,057	6,271	68,102		6,578
2026		51,608	4,774	68,616		6,064
2027		53,208	3,231	69,135		5,543
2028 - 2032		54,858	1,640	353,718		19,673
2033 - 2037		-	-	309,650		6,003
2038 - 2042		-	-	168,953		566
2043 - 2045		-	 -	 64,574		-
Total	\$	305,374	\$ 32,770	\$ 1,237,437	\$	59,095

## Changes in Long-Term Liabilities

Long-term liability activity for the year ended September 30, 2022 was as follows:

	E	Beginning Balance	Additions Deductions				Ending Balance	ue Within One Year	
Governmental Activities									
Revenue notes payable	\$	351,050	\$	-	\$	(45,676)	\$	305,374	\$ 47,092
Financed purchases		120,634		-		(15,568)		105,066	16,093
Compensated absences		167,744		150,417		(119,260)		198,901	19,890
Net OPEB liability		3,828		13,204		-		17,032	-
Net pension liability		529,954		699,437		-		1,229,391	-
Governmental activity long-									
term liabilities	\$	1,173,210	\$	863,058	\$	(180,504)	\$	1,855,764	\$ 83,075
Business-type Activities									
SRF notes payable	\$	687,279	\$	588,501	\$	(38,343)	\$	1,237,437	\$ 67,094
Financed purchases		87,211		-		(13,214)		73,997	13,717
Compensated absences		26,513		24,330		(20,528)		30,315	3,031
Net pension liability		136,340		266,418		-		402,758	-
Business-type activity long-									 
term liabilities	\$	937,343	\$	879,249	\$	(72,085)	\$	1,744,507	\$ 83,842

For governmental activities, compensated absences, pension and OPEB liabilities are generally liquidated by the general fund.

## NOTE 9 CONDUIT DEBT

In 2012, 2016, and 2019, the City issued Revenue Bonds to provide financial assistance to a private-sector entity for the acquisition and construction of commercial facilities deemed to be in the public interest. In 2021 the outstanding bonds were restructured and reissued modifying interest rates and payment terms. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of September 30, 2022, there was an outstanding principal balance of \$67,540,000 of the \$75,455,000 originally issued.

#### NOTE 10 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

During the year ended September 30, 2022, the water and sewer fund transferred \$350,000 to the general fund, the sanitation fund transferred \$250,000 to the general fund and the fire assessment fund transferred \$15,000 to the general fund. These transfers were authorized per the central service model for services provided by the general fund. The general fund did not transfer any additional funds at year end.

Interfund receivables and payables are the result of transfers of resources resulting from utility billing transactions, as well as pooled cash transactions.

## NOTE 11 RETIREMENT PLANS

#### Police Officers' Retirement Trust Fund

The City has established a defined benefit pension plan for Police Officers. The investment and administrative agent for the defined benefit plan is the Florida Municipal Pension Trust Fund, an agent of the multiple-employer Public Employee Retirement System.

#### Plan Administration

The City of Umatilla Municipal Police Officers' Retirement Trust Fund is independently governed by a separate board of trustees. The Board consists of five Trustees, two of whom are legal residents of the City who are appointed by the City Council, two of whom are Members of the plan who are elected by a majority of the police officers who are members of the plan and a fifth trustee who is chosen by a majority of the first four trustees. Assets may not be used for any purpose other than to benefit the plan's participants as defined in their authorizing ordinance. The board contracts with the Florida Municipal Pension Trust Fund (FMPTF), a private, not-for-profit corporation established by the Florida League of Cities (FLC) for FLC members who wish to use its services. The FMPTF acts as a common investment and administrative agent for its members, contracting with a bank custodian, investment manager, and actuary to provide a commingled investment fund and plan valuation services. The plan is included as part of the City's reporting entity in the Police Pension Trust Fund. The Umatilla City Council adopted and may amend plan provisions by resolution.

Stand-alone audited financial statements of the FMPTF are maintained on file at the FLC offices in Tallahassee, Florida, and are available upon request to the Pension Services Division.

#### Summary of Significant Accounting Policies

#### Basis of Accounting

The Plans' financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

#### Method Used to Value Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

Publicly available financial reports for each plan, that include detailed actuarial data, can be obtained from the City's Finance and Administrative Services Department.

Membership of the police officers' pension plan consisted of the following at September 30, 2022:

	Police Officers
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	2
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	5
Active Plan Members	8
	15

#### Plan Description

The police officers' defined benefit pension plan is a local law, single employer, defined benefit pension plans as defined under Florida Statutes, Chapters 175 and 185, which covers all sworn police officers. Employees are eligible to participate after one year of service.

#### Benefits Provided

The plan provides retirement, termination, disability and death benefits. Retirement age is the earlier of the attainment of age 52 and 25 years of service, or attainment of age 55 and 10 years of service. The normal retirement benefit is the number of years of credited service multiplied by 2.5%, of average final compensation. Effective October 1, 2019, the retirement benefit is the number of years of credited service after September 30, 2019 multiplied by 3%. Early retirement is available after age 50 and 10 years of service; however, the early retirement benefit is reduced by 3% for each year before the normal retirement date.

Members are 100% vested after 10 years of credited service. Vested members will receive the vested portion of accrued benefit payable at the otherwise normal retirement date.

Disability incurred in service is covered from the date of employment. Non-service incurred disability is covered after 10 years of credited service. Benefits are accrued to date of disability but not less than 42% of average final compensation for service incurred disability or 25% of average final compensation for non-service incurred disability.

Pre-retirement death benefits for vested employees is the monthly accrued benefit payable to the designated benefited beneficiary for 10 years at the otherwise normal or early retirement rate. Beneficiaries of nonvested employees will receive a refund of accumulated contributions without interest.

#### Contributions

Police officers contribute 3% of pensionable earnings. The City is required to contribute the amount required in order to pay current costs and amortization of the accrued past service liability, if any, as provided in Chapter 112, Florida Statutes.

#### Concentrations

The plan did not hold investments in any one organization that represents 5 percent or more of the plan's fiduciary net position.

#### Rate of Return

For the year ended September 30, 2022, the annual money-weighted rate of return on the plan investments, net of pension plan investment expense, was (13.44) percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Net Pension Asset of the Sponsor

The components of the net pension asset of the sponsor on September 30, 2022 were as follows:

Total Pension Liability Plan Fiduciary Net Position	\$ 1,686,023 (2,314,851)
Net Pension Liability (Asset)	\$ (628,828)
Plan Net Position as a Percentage	
of Total Pension Liability (Asset)	-137.30%

#### Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of October 1, 2022 using the following actuarial assumptions:

Inflation	2.62%
Salary Increases	Service based
Discount Rate	7.00%
Investment Rate of Return	7.00%

Mortality assumptions are based on the sex-distinct rates set forth in the PUB-2010 Headcount-Weighted Employee Mortality Table, with full generational improvements in mortality using Scale MP-2018.

The significant assumptions are based upon the most recent actuarial experience study dated December 1, 2013.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which bestestimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2022, the inflation rate assumption of the advisor was 2.62%. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2022 are summarized in the following table:

Asset Class	Target Allocation	Expected Long-Term Real Return
U.S. Large Cap Equity	25.00%	4.60% per annum
U.S. Small Cap Equity	14.00%	5.50% per annum
Non-U.S. Equity	21.00%	6.70% per annum
Core Bonds	15.00%	1.60% per annum
Core Plus	15.00%	2.10% per annum
Core Real Estate	10.00%	5.00% per annum
Total or Weighted Arithmetic Average	100.00%	4.38% per annum

#### Discount Rate

The discount rate used to measure the total pension liability was 7%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of Net Pension Asset to Changes in the Discount Rate

	Current				
	1% Decrease		Discount Rate		1% Increase
	 6.00%		7.00%		8.00%
Net Pension Liability (Asset)	\$ (362,233)	\$	(628,828)	\$	(845,974)

Changes in Net Pension Asset

	Increase (Decrease)						
		Total Pension Liability (a)	Pla	n Fiduciary Net Position (b)		Net Pension Liability(Asset) (a) - (b)	
Balances at September 30, 2021	\$	1,633,456	\$	(2,669,797)	\$	(1,036,341)	
Changes for Year:				. ,		. ,	
Service Cost		30,370		-		30,370	
Interest		114,689		348,150		462,839	
Demographic experience		(45,616)		-		(45,616)	
Contributions-employer & state		-		(51,826)		(51,826)	
Contributions-employee		-		(10,565)		(10,565)	
Benefit payments and refunds		(46,876)		46,876		-	
Administrative Expense		-		22,311		22,311	
Balances at September 30, 2022	\$	1,686,023	\$	(2,314,851)	\$	(628,828)	

Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

For the year ended September 30, 2022, the City recognized pension expense of \$6,630. On September 30, 2022, the City reported deferred outflows and inflows of resources related to the plan from the following sources:

Description	 Deferred Outflow of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on investments	\$ 23,471 3,160 274,218	\$ 50,664 105,952 -
Balance, September 30, 2022	\$ 300,849	\$ 156,616

Amounts reported as deferred outflows and inflows of resources related to the plan will be recognized in pension expense as follows:

Year Ended September 30,

2023	\$ 37,529
2024	16,780
2025	11,888
2026	83,060
2027	 (5,024)
	\$ 144,233

#### Florida Retirement System (FRS)

All City employees, other than sworn police officers, are covered under the Florida Retirement System (FRS), a cost-sharing multiple employer public employee retirement system administered by the State of Florida Department of Management Services, Division of Retirement, to provide retirement and survivor benefits to participating public employees. Chapter 121, Florida Statutes, establishes the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions.

Early retirement benefits may also be provided; however, there is a reduction in benefits for each year prior to normal retirement. Generally, membership was compulsory for all full-time and part-time employees. There is a 3% requirement for employees to contribute to FRS effective July 1, 2011.

The 2007 Florida Legislature continued the uniform contribution rate system under which participating employers make uniform contributions to support the FRS Pension Plan and the Retiree Health Insurance Subsidy (HIS Plan). Under Section 121.405, Florida Statutes, FRS also provides a defined contribution plan (Investment Plan) alternative to the FRS defined benefit pension plan. Employers contribute based upon blended rates determined as a percentage of the total payroll for each class or subclass of FRS membership, regardless of which retirement plan individuals elect.

The State of Florida issues a report that includes financial statements and required supplementary information for FRS. The report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the website: www.dms.myflorida.com/workforce\_operations/retirement/publications.

Funding Policy: Three (3) of the FRS membership classes are applicable to the City's eligible employees. These classes, with

descriptions and contribution rates in effect during the period ended September 30, 2022 are as follows:

Regular Class - Members not qualifying for other classes (13.82% [includes 3% employee contribution] from October 1, 2021 through June 30, 2022 and 14.91% [includes 3% employee contribution] from July 1, 2022 through September 30, 2022.)

Deferred Retirement Option Program (DROP) - 18.34% [DROP participants are not required to contribute] from October 1, 2021 through June 30, 2022 and 18.60% from July 1, 2022 through September 30, 2022.

Senior Management - 32.01% [includes 3% employee contribution] from October 1, 2021 through June 30, 2022 and 34.57% [includes 3% employee contribution] from July 1, 2022 through September 30, 2022.

These employer contribution rates include 1.66% HIS Plan subsidy for both periods October 1, 2021 through June 30, 2022 and from July 1, 2022 through September 30, 2022.

#### Florida Retirement System Pension Plan

#### Plan Description

The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

#### Benefits Provided

Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of- living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

#### Contributions

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year.

The City's contributions to the Pension Plan totaled \$143,156 for the fiscal year ended September 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions At September 30, 2022, the City reported a liability of \$1,200,396 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The City's proportionate share of the net pension liability was based on the City's 2022 fiscal year contributions relative to the 2021 fiscal year contributions of all participating members. At June 30, 2022, the City's proportionate share was .00323 percent, which was an increase of .00024 percent from its proportionate share measured as of June 30, 2021.

For the fiscal year ended September 30, 2022, the City recognized pension expense of \$197,519. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	 Deferred Outflow of Resources	 Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 57,012	\$ -
Change of Assumptions	147,834	-
Net Difference Between Projected and Actual Earnings on		
Pension Plan Investments	79,262	-
Changes in Proportion and Differences Between Pension Plan		
Contributions and Proportionate Share of Contributions	117,136	1,437
Pension Plan Contributions Subsequent to the Measurement Date	 39,523	 -
	\$ 440,767	\$ 1,437

The deferred outflows of resources related to the Pension Plan, totaling \$39,523 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Year Ended September 30,

2023	\$ 99,908
2024	57,393
2025	7,184
2026	218,466
2027	16,856
Thereafter	<u> </u>
	\$ 399,807

#### **Actuarial Assumptions**

The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary Increases	3.25%, average, including inflation
Investment Rate of Return	6.70%, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB2010 base table, with variation by member category and sex, projected generationally with Scale MP 2018.

The actuarial assumptions used in the June 30, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.

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The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.00%	2.60%	2.60%	1.10%
Fixed Income	19.80%	4.40%	4.40%	3.20%
Global Equity	54.00%	8.80%	7.30%	17.80%
Real Estate	10.30%	7.40%	6.30%	15.70%
Private Equity	11.10%	12.00%	8.90%	26.30%
Strategic Investments	3.80%	6.20%	5.90%	7.80%
Total	100.00%			
Assumed Inflation - Mean			2.40%	1.30%

(1) As outlined in the Pension Plan's investment policy

#### Discount Rate

The discount rate used to measure the total pension liability was 6.70%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

#### Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 6.70%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.70%) or one percentage point higher (7.70%) than the current rate:

	Discount Rate Minus 1% 5.70%	Cu	rrent Discount Rate 6.70%	Dis	count Rate Plus 1% 7.70%
City's Proportionate Share of Net Pension Liability (FRS)	\$ 2,076,002	\$	1,200,396	\$	468,285

#### Pension Plan Fiduciary Net Position

Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

#### Payables to the Pension Plan

At September 30, 2022, the City reported no amounts payable for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2022.

#### Florida Retirement System HIS Plan

#### Plan Description

The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

#### Benefits Provided

For the fiscal year ended September 30, 2022, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

#### Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2022, the HIS contribution for the period October 1, 2021 through June 30, 2021 and from July 1, 2022 through September 30, 2022 was 1.66% for both periods. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$25,772 for the fiscal year ended September 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions At September 30, 2022, the City reported a liability of \$431,753 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The City's proportionate share of the net pension liability was based on the City's 2022 fiscal year contributions relative to the 2021 fiscal year contributions of all participating members. At June 30, 2022, the City's proportionate share was 0.00408 percent, which was an increase of 0.00048 percent from its proportionate share measured as of June 30, 2021.

For the fiscal year ended September 30, 2022, the City recognized pension expense of \$36,659. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflow of	Inflows of
Description	Resources	Resources
Differences Between Expected and Actual Experience	\$ 13,105	\$ 1,900
Change of Assumptions	24,748	66,792
Net Difference Between Projected and Actual Earnings on		
Pension Plan Investments	625	-
Changes in Proportion and Differences Between Pension Plan		
Contributions and Proportionate Share of Contributions	72,810	14,919
Pension Plan Contributions Subsequent to the Measurement Date	 6,929	 -
	\$ 118,217	\$ 83,611

The deferred outflows of resources related to the HIS Plan, totaling \$6,929 resulting from City contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

#### Year Ended September 30,

2023	\$ 4,198
2024	7,208
2025	10,387
2026	7,284
2027	(649)
Thereafter	(751)
	\$ 27,677

#### Actuarial Assumptions

The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary Increases	3.25%, average, including inflation
Municipal Bond Rate	3.54% net of pension plan investment expense

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2018.

The actuarial assumptions used in the June 30, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

#### Discount Rate

The discount rate used to measure the total pension liability was 3.54%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

#### Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 3.54%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.54%) or one percentage point higher (4.54%) than the current rate:

	Discou	nt Rate Minus	С	urrent Discount	Dis	scount Rate Plus
		1%		Rate		1%
		2.54%		3.54%		4.54%
City's Proportionate Share of						
Net Pension Liability (FRS)	\$	493,961	\$	431,753	\$	380,277

#### Pension Plan Fiduciary Net Position

Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

#### Florida Retirement System Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Senior Management, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2022 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 9.30% and Senior Management Service class 10.67% (percentages include 3% employee contributions).

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the accumulated account balance. For the fiscal year ended September 30, 2022, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump- sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income. The contribution expense for the City's Investment Plan for the fiscal year ended September 30, 2022 was \$79,951.

#### Aggregate Amounts of All Pension Plans

The aggregate amounts for all of the City's defined benefit pension plans at September 30, 2022 are as follows:

	Net Pension Asset (Liability)	 Deferred Inflows	 Deferred Outflows	 Pension Expense
Police Pension Plan FRS Pension Plan HIS Pension Plan	\$ 628,828 (1,200,396) (431,753)	\$ (156,616) (1,437) (83,611)	\$ 300,849 440,767 118,217	\$ 6,630 197,519 36,659
	\$ (1,003,321)	\$ (241,664)	\$ 859,833	\$ 240,808

## NOTE 12 OTHER POST-EMPLOYMENT BENEFITS (OPEB)

In accordance with Florida Statutes Section 112.0801, the City makes continued group health insurance through the city's current provider available to retirees and eligible dependents provided certain service requirements and normal age retirement requirements have been met. This benefit has no cost to the City, other than the implicit cost of including retirees in the group calculation. All premiums are paid by the retiree. The plan is a single employer plan. The City has chosen pay-as-you-go funding, but is recording the liability in the government wide financial statements, if any. This plan does not issue stand-alone financial statements.

Retirement eligibility

#### **General Employees**

Participants are eligible for OPEB based on the FRS retirement requirements as detailed in Note 11.

#### **Police Officers**

Police officers are eligible for OPEB based on the Police Pension Plan retirement requirements as detailed in Note 11.

#### Benefits provided

Type of Coverage	Employee	Spouse
Medical, Dental, and Vision Coverage	Poticoo mosto City of I Imatillo	Same as Retiree
Eligibility	Retiree meets City of Umatilla Retirement eligibility	Same as Reliee
Retiree cost sharing	Retiree pays 100% of premium	Retiree pays 100% of spousal premium
Coverage ceases	All forms of coverage cease upon the earlier of death or discontinuance of required cost sharing	All forms of coverage cease upon the earlier of death or discontinuance of required cost sharing

Employees covered by benefit terms

At September 30, 2022, the following employees were covered by the benefit terms:

	OPEB
Inactive Employees or Beneficiaries Currently Receiving Benefits	2
Inactive Employees Entitled to But Not Yet Receiving Benefits	-
Active Employees	39
	41

*Employer contributions* None.

#### Total OPEB Liability

The City's total OPEB liability is \$17,032 as of September 30, 2022 for the City's fiscal year and reporting period of October 1, 2021 to September 30, 2022. During 2022, the City recognized OPEB expense of \$13,204. There are no assets accumulated in a trust to pay related benefits. The values for this fiscal year and reporting period are based on a measurement date of September 30, 2022.

### NOTE 12 OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

#### Key assumptions and methods

The City has elected to use the alternative valuation method prescribed under GASB 75 for small employers with fewer than 100 participants. The key assumptions used in this valuation are as follows:

Discount Rate	4.02%
Salary Scale	3.50%
Health Care Cost Trend Rates	Getzen Model
Mortality	PUB2010 Mortality Table projected using MP-19 gender specific
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll
Termination Rates	Derived from withdrawal assumption used in the the Florida Retirement System, July
	1, 2021 actuarial valuation.

#### **Changes in Total OPEB Liability**

	OPEB Liability
Balance at September 30, 2021	\$ 3,828
Changes for Year:	
Service cost	6,625
Interest	216
Differences between expected and actual	26,696
Benefit payments	(818)
Changes of assumptions	 (19,515)
Balance at September 30, 2022	\$ 17,032

#### Deferred Outflows and Inflows of Resources Related to OPEB

Since the City has elected to use the alternative valuation method and holds no assets in trust for the Plan, no amounts are reported for deferred inflows or outflows related to OPEB.

#### Sensitivity of the net OPEB liability to changes in the discount rate

The following presents the net OPEB liability/(asset) of the employer as of the measurement date calculated using the discount rate, as well as what the employer's net OPEB liability would be if it were calculated using a discount rate that is 1- percentage-point lower or 1-percentage-point higher than the current rate:

	1	% Decrease	Discount Rate	1% Increase
		3.02%	4.02%	5.02%
Net OPEB Liability	\$	20,000	\$ 17,032	\$ 15,000

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease			Trend Rate	1% Increase		
Net OPEB Liability	\$	15,000	\$	17,032	\$	19,000	

## NOTE 13 RISK MANAGEMENT

The City is a member of Public Risk Management of Florida (the pool), a local government liability risk pool. The pool has 52 local government agency members.

The pool administers insurance activities relating to property, general liability, police, professional, automobile liability, public officials' liability, workers' compensation, and boiler and machinery. The pool absorbs losses up to a specified amount for each pool year and purchases excess and other specific coverages from third-party carriers. The pool assesses each member its pro rata share of the estimated amount required to meet current year losses and operating expenses. If total member assessments do not produce sufficient funds to meet its obligations, the pool can make additional limited assessments. Losses, if any, in excess of the pools ability to assess its members would revert back to the member that incurred the loss. There has been no significant reduction in insurance coverage from the prior year, and no settlements in excess of insurance coverage in any of the prior three years. There were no additional assessments levied against the City for the fiscal year ended September 30, 2022. The cost of the insurance is allocated among the appropriate departments and funds.

#### NOTE 14 COMMITMENTS AND CONTINGENCIES

Amounts received or receivable from grantor are subject to audit and adjustment by grantor agencies, principally federal and state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor, cannot be determined at this time, although the City expects such amounts to be immaterial.

The City is engaged in various liability claims incidental to the conduct of its general government operations at September 30, 2022. While the ultimate outcome of the litigation cannot be determined at this time, management believes that any amounts not covered by insurance, if any, resulting from these lawsuits would not materially affect the financial position of the City.

#### NOTE 15 FUND BALANCES

	General Fund	Discretionary Tax Fund		Community Redevelopment Fund	Go	Other overnmental Funds	Total
Fund Balances Nonspendable							
Prepaids	\$ 1,037	\$ -	\$	-	\$	-	\$ 1,037
Spendable			-				,
Restricted for:							
Community							
redevelopment	-	-		99,618		-	99,618
Capital projects	-	659,755		-		-	659,755
Public safety	-	-		-		287,154	287,154
Assigned for:							
Roads and streets	54,024	-		-		-	54,024
Subsequent year							
expenditures	481,303	-		-		-	481,303
Unassigned	1,473,081	 -		-		-	1,473,081
	\$ 2,009,445	\$ 659,755	\$	99,618	\$	287,154	\$ 3,055,972

## **REQUIRED SUPPLEMENTARY INFORMATION**

#### City of Umatilla, Florida Required Supplementary Information Schedule of Changes in the City's Net Pension Liability and Related Rations - Police Pension September 30, 2022

	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014
Total Pension Liability									
Service cost	\$ 30,370	\$ 28,084	\$ 25,773	\$ 26,807	\$ 59,977	\$ 62,352	\$ 52,149	\$ 48,398	\$ 45,232
Interest	114,689	110,202	100,389	106,874	100,016	87,800	79,144	73,867	68,715
Benefit changes	-	-	84,631	-	-	-	-	-	-
Differences between expected and actual experience	(45,616)	11,284	(22,741)	(1,645)	18,443	73,619	-	-	-
Changes of assumptions	-	(36,831)	-	(176,857)	-	-	25,280	-	-
Benefit payments, including refunds of employee									
contributions	(46,876)	(49,640)	(49,819)	(46,876)	(46,876)	(46,876)	(46,876)	(46,876)	(40, 168)
Net Change in Total Pension Liability	52,567	63,099	138,233	(91,697)	131,560	176,895	109,697	75,389	73,779
Total pension liability, beginning	1,633,456	1,570,357	1,432,124	1,523,821	1,392,261	1,215,366	1,105,669	1,030,280	956,501
Total pension liability, ending (a)	\$ 1,686,023	\$ 1,633,456	\$ 1,570,357	\$ 1,432,124	\$ 1,523,821	\$ 1,392,261	\$ 1,215,366	\$ 1,105,669	\$ 1,030,280
Plan Fiduciary Net Position									
Contributions, employer	7,363	13,563	20,014	8,465	14,688	14,618	20,798	47,980	42,479
Contributions, state	44,463	38,895	37,470	35,832	32,337	28,623	35,314	23,731	23,027
Contributions, employee	10,565	12,344	11,436	2,148	2,227	2,155	2,120	1,889	1,588
Net investment income	(348, 150)	432,315	136,997	106,627	138,930	222,596	125,610	(3,466)	121,384
Benefit payments, including refunds of employee									
contributions	(46,876)	(49,640)	(49,819)	(46,876)	(46,876)	(46,876)	(46,876)	(46,876)	(40, 168)
Administrative expense	(22,311)	(24,739)	(35,560)	(16,217)	(25,976)	(5,109)	(10,191)	(7,692)	(7,518)
Net change in plan fiduciary net position	(354,946)	422,738	120,538	89,979	115,330	216,007	126,775	15,566	140,792
Plan fiduciary net position, beginning	2,669,797	2,247,059	2,126,521	2,036,542	1,921,212	1,705,205	1,578,430	1,562,864	1,422,072
Plan fiduciary net position, ending (b)	\$ 2,314,851	\$ 2,669,797	\$ 2,247,059	\$ 2,126,521	\$ 2,036,542	\$ 1,921,212	\$ 1,705,205	\$ 1,578,430	\$ 1,562,864
Net pension liability (asset), ending (a) - (b)	\$ (628,828)	\$(1,036,341)	\$ (676,702)	\$ (694,397)	\$ (512,721)	\$ (528,951)	\$ (489,839)	\$ (472,761)	\$ (532,584)
Plan fiduciary net position as a									
percentage of total pension liability	137.30%	163.44%	143.09%	148.49%	133.65%	137.99%	140.30%	142.76%	151.69%
Covered payroll	\$ 376,721	\$ 382,074	\$ 403,295	\$ 473,258	\$ 445,231	\$ 431,000	\$ 424,000	\$ 377,800	\$ 317,519
Net pension liability as a percentage of covered pay roll	-166.92%	-271.24%	-167.79%	-146.73%	-115.16%	-122.73%	-115.53%	-125.14%	-167.73%

#### Notes to Schedule:

Ordinance No. 2016-D, adopted August 16, 2016, transitioned the plan to "Local Law"

Effective for the City's fiscal year ending 9/30/16, the GASB 68 measurement date of the pension expense has been changed from 9/30/15 to 9/30/16.

Changes of assumptions - For measurement date 9/30/2016, as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees. The inflation assumption rate was lowered from 3.00% to 2.92%, matching the long-term inflation assumption utilized by the plan's investment consultant.

Changes of assumptions - For measurement date 9/30/2019, the mortality basis was changed from various blends of the RP-2000 Mortality Tables to the RP-2000 Blue Collar Mortality Table, both with full generational improvements in mortality using scale BB.

Changes of benefits - For measurement date 9/30/2020, the benefit multiplier for service after September 30, 2019 was increased from 2.50% to 3.00% and the employee contribution rate was increased from 0.50% to 3.00%

\* Data not available before 2014.

		Contributions in Relation to			
	Actuarially	Actuarially	Contribution		Contributions as a
Fiscal year and ad	Determined	Determined	Deficiency		Percentage of
Fiscal year ended 9/30/2022	Contribution \$ 7,650	Contributions \$ 51,826	(Excess) \$ (44,176)	Covered Payroll \$ 376,721	Covered Payroll 13.76%
9/30/2022	\$	\$	\$ (44,176) (40,392)		13.73%
9/30/2020	42,899	57,484	(14,585)		14.25%
9/30/2019	32,149	44,297	(14,303)		9.36%
9/30/2018	32,149	47,025	(14,876)	445,231	10.56%
9/30/2017	-	43,241	(43,241)		10.03%
9/30/2016	-	56,112	(56,112)		13.23%
9/30/2015	57,048	71,711	(14,663)		18.98%
9/30/2014	47,944	51,219	(3,275)	317,519	16.13%
	,			,	
Notes to Schedule					
Valuation Date	10/1/2021				
	10/1/2021				
Methods and assum	ntions used to determ	nine contribution rates:			
Discount Rate		(2.62% per annum	is attributable to lo	ong-term inflation): thi	s rate was used to
Biotountritato	discount all future be			<b>3</b>	
COL Increases	None assumed				
Mortatlity Basis	Sex distinct rates se	t forth in the PUB-201	0 Headcount-Weig	hted Mortality Table,	with full generational
·		ortality using Scale MP			
Retirement		retire at each eligible	- ·		
	-	e after normal retireme			
	•	55 with 28 years of se		nts are assumed to oc	cur on the valuation
		are eligible for normal			
Expenses		penses are assumed to		•	
		he employer and empl	•	•	
Changes		asurement date, the m	-	-	
	•	bles to the RP-2000		rtality lable, both w	with full generational
	•	ortality using Scale BB.			
	Disabilit	·		nination and Salary Inc	
		6 Becoming Disabled	Years of	Withdrawal	Salary
	Age	During the Year	Service	Assumption	Increases
	20	.03%	0	20.00%	10.00%
	30	.04%	1	20.00%	8.00%
	40	.07%	2	20.00%	7.00%
	50	.18%	3	15.00%	7.00%
			4	15.00%	7.00%

5+

5.00%

\* Data not available before 2014.

5.50%

	Annual Money-Weighted Rate of Return Net of Investment Expense
9/30/2022	-13.44%
9/30/2021	6.84%
9/30/2020	6.49%
9/30/2019	5.26%
9/30/2018	7.31%
9/30/2017	13.18%
9/30/2016	7.95%
9/30/2015	-0.22%
9/30/2014	9.75%

\* Data not available before 2014.

# Florida Retirement System Pension Plan Last 10 Fiscal Years\*

	2022	2021	2020	2019	2018	2017	2016	2015
City's Proportion of the Net Pension Liability	0.00323%	0.00298%	0.00287%	0.00256%	0.00255%	0.00259%	0.00256%	0.00287%
City's Proportionate Share of the Net Pension Liability	\$ 1,200,396	\$ 225,353	\$ 1,242,591	\$ 883,076	\$ 769,416	\$ 766,489	\$ 645, 198	\$ 370,720
City's Covered Payroll	\$ 1,020,368	\$ 931,023	\$ 968,735	\$ 898,884	\$ 911,943	\$ 977,002	\$ 1,059,722	\$ 952,663
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	117.64%	24.20%	128.27%	98.24%	84.37%	78.45%	60.88%	38.91%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%

# Florida Retirement System HIS Plan Last 10 Fiscal Years\*

	2022	2021	2020	2019	2018	2017	2016	2015
City's Proportion of the Net Pension Liability	0.00408%	0.00359%	0.00375%	0.00341%	0.00331%	0.00339%	0.00343%	0.00314%
City's Proportionate Share of the Net Pension Liability	\$ 431,753	\$ 440,941	\$ 457,508	\$ 381,457	\$ 350,048	\$ 362,635	\$ 400,075	\$ 319,803
City's Covered Payroll	\$ 1,020,368	\$ 931,023	\$ 968,735	\$ 898,884	\$ 911,943	\$ 977,002	\$ 1,059,722	\$ 952,663
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	42.31%	47.36%	47.23%	42.44%	38.38%	37.12%	37.75%	33.57%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%

\* Data not available before 2015.

City of Umatilla, Florida **Required Supplementary Information** Schedule of the City's Contributions Florida Retirement System September 30, 2022

# Florida Retirement System Pension Plan Last 10 Fiscal Years\*

	202	2	2021	 2020	 2019	 2018	 2017	 2016	 2015
Contractually Required Contribution	\$ 143,156	\$	121,674	\$ 98,480	\$ 82,866	\$ 74,510	\$ 65,828	\$ 66,214	\$ 68,627
Contributions in Relation to the Contractually Required Contributions	143,156		121,674	 98,480	 82,866	 74,510	 65,828	 66,214	 68,627
Contribution Deficiency (Excess)	\$ -	\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's Covered Payroll	\$ 1,052,160	\$	964,296	\$ 974,625	\$ 930,902	\$ 943,961	\$ 951,864	\$ 966,107	\$ 918,501
Contributions as a Percentage of Covered Payroll	13.61%		12.62%	10.10%	8.90%	7.89%	6.92%	6.85%	7.47%
Florida Retirement System HIS Plan Last 10 Fis	cal Years*								
	2022	2	2021	 2020	 2019	 2018	 2017	 2016	 2015
Contractually Required Contribution	\$ 25,772	\$	23,013	\$ 21,524	\$ 19,481	\$ 18,024	\$ 17,407	\$ 18,227	\$ 13,435
Contributions in Relation to the Contractually Required Contributions	25,772		23,013	 21,524	 19,481	 18,024	 17,407	 18,227	 13,435

- \$

\$ 974,625

2.21%

\$

\$ 943,961

1.91%

-

\$ 930,902

2.09%

\$

\$ 951,864

1.83%

-\$ -\$

\$ 966,107

1.89%

-

1.46%

\$ 918,501

-

Contribution Deficiency (Excess) \$ \$ \$ --

\$ 1,052,160

2.45%

\$ 964,296

2.39%

Contributions as a Percentage of Covered Payroll

City's Covered Payroll

\* Data not available before 2015.

		9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018
Total OPEB Liability			 	 	 	 
Service cost	\$	6,625	\$ 600	\$ 7,216	\$ 8,045	\$ 8,045
Interest		216	83	3,323	2,872	2,782
Differences between expected and actual experience		26,696	-	9,062	-	-
Changes of assumptions		(19,515)	64	(91,771)	(5,102)	(2,405)
Benefit Payments		(818)	-	-	-	-
Effect of economic/demographic changes or inputs		-	 -	 -	 (2,740)	 (648)
Net change in total OPEB liability		13,204	747	(72,170)	3,075	7,774
Total OPEB liability, beginning		3,828	 3,081	 75,251	 72,176	 64,402
Total OPEB liability, ending (a)	\$	17,032	\$ 3,828	\$ 3,081	\$ 75,251	\$ 72,176
Plan Fiduciary Net Position						
Contributions, employer		-	-	-	_	-
Contributions, employee		-	-	-	-	-
Benefit payments		-	-	-	-	-
Administrative expense		-	-	-	-	-
Net change in plan fiduciary net position		-	-	 -	-	 -
Plan fiduciary net position, beginning		-	-	-	-	-
Plan fiduciary net position, ending (b)	\$	-	\$ -	\$ -	\$ -	\$ -
Net OPEB liability, ending (a) - (b)	\$	17,032	\$ 3,828	\$ 3,081	\$ 75,251	\$ 72,176
Plan fiduciary net position as a percentage of total OPEB liability		0.00%	0.00%	0.00%	0.00%	0.00%
Covered-employee payroll	\$	1,921,098	\$ 1,535,000	\$ 1,497,671	\$ 1,614,843	\$ 1,638,610
Net OPEB liability as a percentage of covered-employee	ç	0.89%	0.25%	0.21%	4.66%	4.40%

Notes to Schedule: For plan year ended September 30, 2020, the plan participation assumption rate was lowered from 50% to 10%. There are no assets accumulated in a trust

\* Data before 2018 not available.

# NONMAJOR GOVERNMENTAL FUNDS

# OTHER GOVERNMENTAL FUNDS

# **Special Revenue Funds**

Police Education Fund	This fund was established to account for the additional assessment on each traffic citation that is restricted for criminal justice education and training.
Police Automation Fund	This fund was established to account for fines and forfeitures that are restricted for the acquisition of equipment to upgrade technology of existing equipment.
Fire Assessment Fund	This fund was established to account for the proceeds of the Fire Assessment Property Tax and its use for fire protection services provided to the City.
Police Impacts Fund	This fund was established to account for Police Impact Fees collected for the purpose of acquisition of facilities and equipment determined to be needed to provide police services for new development within the City.
Fire Impacts Fund	This fund was established to account for Fire Impact Fees collected for the purpose of acquisition of facilities and equipment determined to be needed to provide fire services for new development within the City.

				Speci	ial Revenue					_	
	Police	Education	 Police Automation	Fire A	Assessment Fund	Po	lice Impacts Fund	 Fire Impacts Fund	Total Special venue Funds		tal Nonmajor overnmental Funds
Assets: Cash and cash equivalents Receivable from other governments	\$	5,309 -	\$ 1,340 -	\$	46,931 -	\$	132,949	\$ 103,507	\$ 290,036	\$	290,036
Total assets	\$	5,309	\$ 1,340	\$	46,931	\$	132,949	\$ 103,507	\$ 290,036	\$	290,036
Liabilities Accounts payable	\$	495	\$ -	\$	2,387	\$	-	\$ _	\$ 2,882	\$	2,882
Total liabilities		495	 -		2,387	-	-	 _	2,882	· · · · · · · · · · · · · · · · · · ·	2,882
Fund balances: Restricted		4,814	 1,340		44,544		132,949	 103,507	 287,154		287,154
Total fund balances		4,814	 1,340		44,544		132,949	 103,507	 287,154		287,154
Total liabilities, deferred inflows and fund balances	\$	5,309	\$ 1,340	\$	46,931	\$	132,949	\$ 103,507	\$ 290,036	\$	290,036

# City of Umatilla, Florida Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds Year Ended September 30, 2022

					Spec	ial Revenue									
	Police I	Education		Police Automation	Fire /	Assessment Fund	Poli	ce Impacts Fund	Fire Impacts Fund		•			otal Nonmajor Governmental Funds	
Revenues:	•		•		•		•		•		•		•		
Intergovernmental revenues	\$	-	\$	-	\$	12,127	\$	-	\$	-	\$	12,127	\$	12,127	
Charges for services		-		-		363,659		-		-		363,659		363,659	
Impact fees Fines and forfeitures		-		-		-		45,414		38,655		84,069		84,069	
Investment income		255		-		- 476		-		-		255 476		255 476	
Miscellaneous		-		-		476		-		-		476		476	
Miscellaneous						105						105		105	
Total revenues		255		-		376,367		45,414		38,655		460,691		460,691	
Expenditures: Current: Public safety		851		-		391,667		-		-		392,518		392,518	
Debt Service:						8,248						8,248		8,248	
Principal Interest and fiscal charges		-		-		0,240 1,830		-		-		0,240 1,830		0,240 1,830	
interest and lised charges		-		-		· · · · ·						· · · · · ·		· · · · · ·	
Total expenditures		851		-		401,745		-		-		402,596		402,596	
Excess (deficiency) of revenues over expenditures		(596)				(25,378)		45,414		38,655		58,095		58,095	
Other Financing Sources(Uses): Transfers out						(15,000)						(15,000)		(15,000)	
Total other financing sources(uses)		-		-		(15,000)		-		-		(15,000)		(15,000)	
Net change in fund balances		(596)		-		(40,378)		45,414		38,655	_	43,095		43,095	
Fund balances, beginning		5,410		1,340		84,922		87,535		64,852		244,059		244,059	
Fund balances, ending	\$	4,814	\$	1,340	\$	44,544	\$	132,949	\$	103,507	\$	287,154	\$	287,154	

	Budgeted	Amoun	ts	Actu	al Amounts	Variance with Final Budget - Positive (Negative)
	Original		Final			
Revenues:						
Fines and forfeitures	\$ 500	\$	500	\$	255	\$ (245)
Total revenues	 500		500		255	 (245)
Expenditures: Current:						
Public safety	 5,852		5,910		851	 5,059
Total expenditures	 5,852		5,910		851	 5,059
Excess (deficiency) of						
revenues over expenditures	 (5,352)		(5,410)		(596)	 4,814
Net Change in Fund Balance	(5,352)		(5,410)		(596)	4,814
Fund balance, beginning	 5,410		5,410		5,410	 -
Fund balance, ending	\$ 58	\$		\$	4,814	\$ 4,814

	Budgeted	Amoun	ts	Actu	al Amounts	Variance with Final Budget - Positive (Negative)
	 Original		Final			
Revenues:						
Investment income	\$ -	\$	-	\$	-	\$ -
Total revenues	 		-		<u> </u>	 -
Expenditures: Current:						
Public safety	 1,340		1,340		-	 1,340
Total expenditures	 1,340		1,340		-	 1,340
Excess (deficiency) of						
revenues over expenditures	 (1,340)		(1,340)		-	 1,340
Net Change in Fund Balance	(1,340)		(1,340)		-	1,340
Fund balance, beginning	 1,340		1,340		1,340	 -
Fund balance, ending	\$ 	\$		\$	1,340	\$ 1,340

# City of Umatilla, Florida Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - Fire Assessment Fund Year Ended September 30, 2022

						Variance with Final Budget - Positive
	 Budgeted	Amour		Actu	al Amounts	 (Negative)
	 Original		Final			
Revenues:						
Intergovernmental revenues	\$ -	\$	12,127	\$	12,127	\$ -
Charges for services	363,967		363,967		363,659	(308)
Investment income Miscellaneous	450		450		476 105	26 105
Miscellaneous	 -		-			
Total revenues	 364,417		376,544		376,367	 (177)
Fun and iturna						
Expenditures: Current:						
Public safety	436,292		436,062		391,667	44,395
Debt Service:	400,202		400,002		001,001	44,000
Principal	8,249		8,249		8,248	1
Interest	 2,155		2,155		1,830	 325
Total expenditures	 446,696		446,466		401,745	 44,721
Excess (deficiency) of						
revenues over expenditures	 (82,279)		(69,922)		(25,378)	 44,544
Other Financing Sources (Uses) Transfers out	(15,000)		(15,000)		(15,000)	
Total other financing sources(uses)	 (15,000)		(15,000)		(15,000)	 -
Net Change in Fund Balance	(97,279)		(84,922)		(40,378)	44,544
Fund balance, beginning	 84,922		84,922		84,922	 -
Fund balance, ending	\$ (12,357)	\$	-	\$	44,544	\$ 44,544

	Budgeted	Amour	nts	Act	ual Amounts	Variance with Final Budget - Positive (Negative)
	 Original		Final			
Revenues: Impact fees	\$ 18,000	\$	18,000	\$	45,414	\$ 27,414
Total revenues	 18,000		18,000		45,414	 27,414
Expenditures: Current:						
Public safety	 104,047		105,535		-	 105,535
Total expenditures	 104,047		105,535		-	 105,535
Excess (deficiency) of	(96.047)		(07 525)		AE 414	122.040
revenues over expenditures	 (86,047)		(87,535)		45,414	 132,949
Net Change in Fund Balance	(86,047)		(87,535)		45,414	132,949
Fund balance, beginning	 87,535		87,535		87,535	 
Fund balance, ending	\$ 1,488	\$	-	\$	132,949	\$ 132,949

	Budgeted	Amour	nts	Act	ual Amounts	Variance with Final Budget - Positive (Negative)
	 Original		Final			· ·
Revenues: Impact fees	\$ 15,000	\$	15,000	\$	38,655	\$ 23,655
Total revenues	 15,000		15,000		38,655	 23,655
Expenditures: Current: Public safety	80,164		79,852		_	79,852
Total expenditures	 80,164		79,852			 79,852
Excess (deficiency) of	 00,104		10,002			 10,002
revenues over expenditures	 (65,164)		(64,852)		38,655	 103,507
Net Change in Fund Balance	(65,164)		(64,852)		38,655	103,507
Fund balance, beginning	 64,852		64,852		64,852	 -
Fund balance, ending	\$ (312)	\$		\$	103,507	\$ 103,507

STATISTICAL SECTION

# STATISTICAL SECTION

This section of the City of Umatilla's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	Page
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	68
Revenue Capacity These schedules contain information to help the reader assess the City's most significant revenue source, the property tax.	74
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	78
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	81
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	83

**Sources:** Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

#### City of Umatilla **Net Position by Component** Last Ten Fiscal Years (Accrual basis of accounting)

	Fiscal Year 2013		Fiscal Year 2014		Fiscal Year 2015		Fiscal Year 2016		Fiscal Year 2017		Fiscal Year 2018	Fiscal Year 2019		Fiscal Year 2020		Fiscal Year 2021		Fiscal Year 2022
Governmental Activities:	 2010		2014		2010		2010		2011		2010	 2013		2020				2022
Net investment in capital assets	\$ 2,795,822	\$	2,931,802	\$	3,307,812	\$	3,503,133	\$	3,547,466	\$	3,858,370	\$ 4,075,657	\$	4,111,128	\$	4,693,546	\$	4,534,462
Restricted for:																		
Capital Improvements	375,080		346,024		188,379		82,424		80,904		147,626	288,254		755,663		287,122		659,755
Community Redevelopment	103,407		98,409		113,029		182,695		244,660		296,561	290,107		275,126		85,754		99,618
Public Safety	66,940		54,867		50,127		36,286		19,755		14,209	112,349		201,774		244,059		287,154
Pensions	-		-		-		-		-		-	-		-		-		628,828
Unrestricted	 542,809		656,049		661,597		629,780		484,885		239,259	 450,999		581,186		1,083,358		1,054,334
Total Governmental Activities Net Position	\$ 3,884,058	\$	4,087,151	\$	4,320,944	\$	4,434,318	\$	4,377,670	\$	4,556,025	\$ 5,217,366	\$	5,924,877	\$	6,393,839	\$	7,264,151
Business-Type Activities:																		
Net investment in capital assets Restricted for:	\$ 12,292,062	\$	12,449,970	\$	13,918,695	\$	15,215,811	\$	18,954,319	\$	19,670,391	\$ 21,294,766	\$	21,475,695	\$	24,536,522	\$	31,125,649
Capital Improvements	219,876		144,248		161,730		203,480		305,414		396,966	466,690		521,894		626,845		734,813
Debt Service	54,090		54,090		-		200,400					400,050		521,054		020,043		
Unrestricted	657,601		705,793		752,373		1,089,053		1,187,262		1,305,943	1,710,493		1,898,664		1,882,965		1,514,426
	 ,	_	· · · · ·	-	,	_	, ,	_		<u> </u>		 , ,	<u>^</u>			, ,	_	
Total Business-type Activities Net Position	\$ 13,223,629	\$	13,354,101	\$	14,832,798	\$	16,508,344	\$	20,446,995	\$	21,373,300	\$ 23,471,949	\$	23,896,253	*	27,046,332	\$	33,374,888
Primary Government:																		
Net investment in capital assets	\$ 15,087,884	\$	15,381,772	\$	17,226,507	\$	18,718,944	\$	22,501,785	\$	23,528,761	\$ 25,370,423	\$	25,586,823	\$	29,230,068	\$	35,660,111
Restricted for:																		
Capital Improvements	594,956		490,272		350,109		285,904		386,318		544,592	754,944		1,277,557		913,967		1,394,568
Debt Service	54,090		54,090		-		-		-		-	-		-		-		-
Community Redevelopment	103,407		98,409		113,029		182,695		244,660		296,561	290,107		275,126		85,754		99,618
Public Safety	66,940		54,867		50,127		36,286		19,755		14,209	112,349		201,774		244,059		287,154
Pensions	-		-		-		-		-		-	-		-		-		628,828
Unrestricted	 1,200,410		1,361,842		1,413,970		1,718,833		1,672,147		1,545,202	 2,161,492		2,479,850		2,966,323		2,568,760
Total City of Umatilla Net Position	\$ 17,107,687	\$	17,441,252	\$	19,153,742	\$	20,942,662	\$	24,824,665	\$	25,929,325	\$ 28,689,315	\$	29,821,130	\$	33,440,171	\$	40,639,039

#### City of Umatilla Changes in Net Position Last Ten Fiscal Years (Accrual basis of accounting)

		Fiscal Year 2013		Fiscal Year 2014		Fiscal Year 2015		Fiscal Year 2016		Fiscal Year 2017		Fiscal Year 2018		Fiscal Year 2019		Fiscal Year 2020		Fiscal Year 2021		Fiscal Year 2022
Expenses:				2014		2010		2010		2011		2010		2010						
Governmental Activities:																				
General Government	\$	742,494	\$	713,706	\$	635,092	\$	764,931	\$	767,664	\$	848,842	\$	830,168	\$	970,312	\$	1,222,161	\$	1,317,604
Public Safety		1,068,865		990,627		1,067,052		1,160,901		1,281,196		1,259,464		1,396,021		1,535,507		1,402,646		1,606,329
Physical Environment		43,963		536,722		532,366		53,898		52,626		40,458		50,924		60,119		10,789		30,867
Transportation		493,078		45,445		46,388		622,962		681,336		570,917		565,552		517,541		596,600		419,206
Culture and Recreation		584,012		433,672		539,648		611,094		597,212		568,952		666,910		764,738		661,306		666,166
Economic Environment		348,305		190,002		47,396		56,026		89,457		132,582		131,432		209,281		112,920		373,490
Interest on Long-term Debt		9,116		15,065		3,796		6,491		1,055		24,615		17,211		16,135		14,690		12,309
Total Governmental Activities Expenses		3,289,833		2,925,239		2,871,738		3,276,303		3,470,546		3,445,830		3,658,218		4,073,633		4,021,112		4,425,971
Business-Type Activities:																				
Water and Sewer		1,028,156		1,086,390		1,029,580		978,641		1,048,099		1,360,938		1,340,564		1,565,931		1,637,666		1,876,148
Sanitation		456,697		356,173		351,219		365,137		384,668		419,796		459,007		447,583		358,650		545,562
Airport		286,220		281,683		313,408		319,492		320,499		371,517		405,421		519,044		402,822		463,987
Stormwater		78,606		90,674		84,976		89,182		130,088		281,229		112,793		133,625		111,610		129,997
Total Business-Type Activities Expenses		1,849,679		1,814,920		1,779,183		1,752,452		1,883,354		2,433,480		2,317,785		2,666,183		2,510,748		3,015,694
Total Expenses	\$	5,139,512	\$	4,740,159	\$	4,650,921	\$	5,028,755	\$	5,353,900	\$	5,879,310	\$	5,976,003	\$	6,739,816	\$	6,531,860	\$	7,441,665
Program Revenues:													_		_					
Governmental Activities:																				
Charges for Services:																				
General Government	\$	133,058	\$	56,616	\$	35,014	\$	139,627	\$	101,173	\$	87,429	\$	117,885	\$	231,431	\$	137,453	\$	401,011
Public Safety	φ	36,175	φ	22,718	φ	11,887	φ	10,348	φ	27.481	φ	38.651	φ	330,373	φ	338,876	φ	360.915	φ	376.879
Public Salety Physical Environment		30,175		22,110		11,007		10,340		12,100		8,275		9,225		19,125		17,025		23,700
Transportation		9.210		7,772		9,021		20,348		15,178		13,290		17,382		19,372		20,843		9,694
Culture and Recreation		30,209		31,450		32,815		20,348		33,290		69,019		38,936		27,386		26,697		38,166
Economic Environment		1,000		3,270		775		1,720		7,705		1,335		5,155		7,618		3,170		7,180
Operating Grants and Contributions		218.334		218,433		242,961		242,969		243,937		193,886		228,475		675,922		188,326		259.914
Capital Grants and Contributions		5,597		4,135		11,240		4,164		3,530		48,035		251,812		75,794		67,559		138,565
Total Governmental Activities Program Revenues		433,583		344,394		343,713		449,067		444,394		459,920		999,243		1,395,524		821,988		1,255,109
·		100,000	-	011,001		010,110		110,001		111,001		100,020		000,210		1,000,021		021,000		1,200,100
Business-Type Activities:																				
Charges for Services:		041 797		001 700		1 105 540		1 207 024		1 205 420		1 469 029		1 540 100		1 600 944		1 666 400		1 690 000
Water and Sewer Sanitation		941,787 635.652		981,722 644,916		1,185,548 652,895		1,307,834 660,063		1,385,436 663,234		1,468,938 669,481		1,542,102 672,245		1,600,844		1,666,429 742,400		1,689,923 767.354
		,												672,245 128,030		706,215				
Airport		71,781		69,666		79,918		83,564		80,139		121,613				135,153		140,949		157,188
Stormwater		97,999		98,549		99,782		102,685		103,461		104,040		105,159		120,505		139,410		139,057
Operating Grants and Contributions Capital Grants and Contributions		141,416		661,156		1,915,418		1,853,449		4,089,333		1,506,290		2,568,704		1,127,683		3,571,585		7,101,690
Total Business-Type Activities Program Revenues		1,888,635		2,456,009		3,933,561		4,007,595		6,321,603		3,870,362		5,016,240		3,690,400		6,260,773		9,855,212
Total Program Revenues	\$	2,322,218	\$	2,800,403	\$	4,277,274	\$	4,456,662	\$	6,765,997	\$	4,330,282	\$	6,015,483	\$	5,085,924	\$	7,082,761	\$	11,110,321
Net Revenues (Expenses):																				
Governmental Activities	\$	(2,856,250)	\$	(2,580,845)	\$	(2,528,025)	\$	(2,827,236)	\$	(3,026,152)	\$	(2,985,910)	\$	(2,658,975)	\$	(2,678,109)	\$	(3,199,124)	\$	(3,170,862)
Business-Type Activities		38,956		641,089		2,154,378		2,255,143		4,438,249		1,436,882		2,698,455		1,024,217		3,750,025		6,839,518
Total Net Expense	¢	(2,817,294)	\$	(1,939,756)	\$	(373,647)	\$	(572,093)	s	1,412,097	\$	(1,549,028)	\$	39,480	\$	(1,653,892)	\$	550,901	\$	3,668,656
i otal Net Expense	ې	(2,017,294)	Ŷ	(1,333,700)		(3/3,04/)		(512,093)	<u>ب</u>	1,412,097	φ	(1,048,020)	φ	J9,40U	- -	(1,000,092)	φ		<u> </u>	3,000,000 n Next Page

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#### City of Umatilla Changes in Net Position Last Ten Fiscal Years (Accrual basis of accounting)

	Fiscal Year		Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year				
General Revenues and Transfers:	 2013	 2014	 2015	 2016	 2017	-	2018	 2019	 2020	 2021	 2022
Governmental Activities:											
Taxes:											
Property taxes	\$ 910,675	\$ 901,006	\$ 861,702	\$ 906,859	\$ 918,170	\$	959,644	\$ 1,044,923	\$ 1,089,533	\$ 1,227,348	\$ 1,399,086
Franchise fees and utility taxes	616,819	701,589	654,633	707,492	695,947		762,299	787,513	830,406	863,394	908,614
Intergovernmental revenues	579,249	621,337	679,715	727,568	835,531		818,056	840,816	812,105	942,399	1,079,801
Unrestricted investment earnings	6,530	5,648	8,417	11,756	6,108		8,645	25,252	21,955	13,820	12,199
Miscellaneous	38,510	42,638	28,181	6,935	13,748		36,734	21,812	31,621	21,125	41,474
Gain(loss) on sale of capital assets	-	-	41,536	-	-		-	-	-	-	-
Transfers	 474,442	 511,720	 540,000	 580,000	 500,000		500,000	 600,000	 600,000	 600,000	 600,000
Total Governmental Activities	2,626,225	2,783,938	2,814,184	2,940,610	2,969,504		3,085,378	3,320,316	3,385,620	3,668,086	4,041,174
Business-Type Activities:											
Unrestricted investment earnings	1,748	1,102	35	403	402		128	194	87	54	38
Transfers	(474,442)	(511,720)	(540,000)	(580,000)	(500,000)		(500,000)	(600,000)	(600,000)	(600,000)	(600,000)
Miscellaneous revenues	 -	 -	 -	 -	 -		-	 -	 -	 -	 -
Total Business-Type Activities	 (472,694)	 (510,618)	 (539,965)	 (579,597)	 (499,598)		(499,872)	 (599,806)	 (599,913)	 (599,946)	 (599,962)
Total General Revenues and Transfers	\$ 2,153,531	\$ 2,273,320	\$ 2,274,219	\$ 2,361,013	\$ 2,469,906	\$	2,585,506	\$ 2,720,510	\$ 2,785,707	\$ 3,068,140	\$ 3,441,212
Change in Net Position:											
Governmental activities	\$ (230,025)	\$ 203,093	\$ 286,159	\$ 113,374	\$ (56,648)	\$	99,468	\$ 661,341	\$ 707,511	\$ 468,962	\$ 870,312
Business-type activities	 (433,738)	 130,471	 1,614,413	 1,675,546	 3,938,651		937,010	 2,098,649	 424,304	 3,150,079	 6,239,556
Total Change in Net Position	\$ (663,763)	\$ 333,564	\$ 1,900,572	\$ 1,788,920	\$ 3,882,003	\$	1,036,478	\$ 2,759,990	\$ 1,131,815	\$ 3,619,041	\$ 7,109,868

# City of Umatilla Governmental Activities Tax Revenue by Source Last Ten Fiscal Years (Modified accrual basis of accounting)

FISCAL YEAR	 PROPERTY TAXES	ST	INFRA- RUCTURE SALES SURTAX	 LOCAL OPTION GAS TAXES	 FRANCHISE FEES	 UTILITY TAXES	 COMMUNICATIONS SERVICE TAX	CASUALTY INSURANCE PREMIUM TAX	 TOTAL TAXES
2013	\$ 910,675	\$	278,282	\$ 80,256	\$ 197,983	\$ 278,480	\$ 140,356	\$ 24,402	\$ 1,910,434
2014	901,006		296,665	83,692	238,506	329,524	133,559	23,027	2,005,979
2015	861,702		325,566	93,967	221,217	304,005	129,411	23,731	1,959,599
2016	906,859		343,348	88,917	233,921	340,262	133,308	35,315	2,081,930
2017	918,170		413,896	86,084	228,138	338,328	129,481	28,623	2,142,720
2018	959,644		383,495	83,625	275,082	350,536	136,681	32,337	2,221,400
2019	1,044,923		388,248	82,964	294,932	379,133	113,448	35,832	2,339,480
2020	1,089,533		379,600	75,357	299,100	704,878	123,428	37,470	2,709,366
2021	1,227,348		437,515	75,244	314,428	424,151	124,815	38,895	2,642,396
2022	1,399,086		506,311	77,029	340,270	443,723	124,621	44,463	2,935,502

#### City of Umatilla **Fund Balances of Governmental Funds** Last Ten Fiscal Years (Modified accrual basis of accounting)

General Fund		<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Nonspendable Committed	\$	1,845 23,300	\$ 1,500 3,932	\$ 1,555	\$ 997	\$ 1,010	\$ 9,855	\$ -	\$ 1,863	\$ 3,946	\$ 1,037
Assigned		23,300 211,752 472,787	312,010 546,119	- 289,430 596,619	455,350 407,892	- 349,388 395,917	53,347 531,796	- 53,540 832,353	- 176,942 922,222	303,841	535,327
Unassigned Total General Fund	\$	709,684	\$ 863,561	\$ 887,604	\$ 407,892 864,239	\$ 746,315	\$ 594,998	\$ 885,893	\$ 922,222	\$ 1,089,113 1,396,900	\$ 1,473,081 2,009,445
All Other Governmental Funds (Special Revenue Fu	nds)										
Nonspendable Restricted	\$	- 545,427	\$ - 499,300	\$ - 351,535	\$ - 301,405	\$ - 345,319	\$ 480,000 458,396	\$ - 690,710	\$ - 1,232,563	\$ - 616,935	\$ - 1,046,527
Assigned Total All Other Governmental Funds	\$	- 545,427	\$ 499,300	\$ - 351,535	\$ 301,405	\$ - 345,319	\$ - 938,396	\$ - 690,710	\$ - 1,232,563	\$ 616,935	\$ - 1,046,527

#### City of Umatilla Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years Modified accrual basis of accounting)

Revenues	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Taxes Licenses and permits Intergovernmental revenues Charges for services Imapct fees Fines and forfeitures	\$ 1,607,750 133,058 722,924 37,653 - 37,941	\$ 1,686,287 56,616 760,213 43,364 - 21,846	\$ 1,610,302 35,014 839,949 40,149 - 14,349	\$ 1,703,268 139,627 885,784 51,905 - 10,402	\$ 1,700,201 101,173 996,914 68,560 - 27,194	\$ 1,721,943 87,429 1,059,977 87,684 - 42,886	\$ 1,832,436 117,885 1,288,065 383,550 33,038 17,521	\$ 1,919,939 231,431 1,491,100 405,183 72,721 7,194	\$ 2,090,742 137,453 1,139,529 420,191 46,628 8,459	\$ 2,307,700 401,011 1,406,338 448,145 84,069 7,474
Investment income Miscellaneous	 6,530 39,510	 5,648 42,638	 8,417 28,181	 11,756 6,935	 6,108 13,748	 8,645 36,734	 25,252 21,812	 21,955 31,621	 13,820 21,125	 12,199 41,474
Total revenues	 2,585,366	 2,616,612	 2,576,361	 2,809,677	 2,913,898	 3,045,298	 3,719,559	 4,181,144	 3,877,947	4,708,410
Expenditures										
General government Public safety Physical environment Transportation Economic environment Culture and recreation Debt Service: Principal Interest and fiscal charges Total Expenditures Excess (Deficiency) of Revenues over (under) Expenditures	 754,772 1,068,721 71,963 546,682 339,724 513,448 206,172 10,018 3,511,500 (926,134)	 857,581 899,688 40,353 472,513 123,493 523,018 128,869 15,067 3,060,582 (443,970)	 935,884 1,063,373 42,665 569,062 130,606 508,783 115,856 4,054 3,370,283 (793,922)	 784,770 1,210,427 76,752 602,827 81,504 557,591 142,367 6,934 3,463,172 (653,495)	 759,265 1,212,409 43,831 704,746 95,651 618,009 52,905 1,092 3,487,908	 805,550 1,364,194 41,947 668,715 119,470 541,612 22,850 19,200 3,583,538 (538,240)	 735,389 2,147,180 36,699 553,865 214,410 690,541 61,314 7,058 4,446,456 (726,897)	 903,823 1,503,767 41,364 588,347 228,541 682,604 57,758 17,953 4,024,157	 1,487,816 1,350,059 6,667 470,408 487,349 920,259 59,350 15,794 4,797,702 (919,755)	 1,243,460 1,484,208 23,804 501,980 365,165 572,461 61,244 13,951 4,266,273 442,137
Other Financing Sources (Uses) Transfers in Transfers out Debt proceeds Capital leases	 568,330 (93,888) 440,401 -	 515,998 (4,278) 40,000	 540,000 - 130,200 -	 580,000 - - -	 500,000 - - -	500,000 - 480,000 -	669,936 (69,936) - 170,106	 638,128 (38,128) - -	 615,000 (15,000) - -	615,000 (15,000) - -
Total Other Financing Sources (Uses)	 914,843	 551,720	 670,200	 580,000	 500,000	 980,000	 770,106	 600,000	 600,000	 600,000
Net Change in Fund Balances	\$ (11,291)	\$ 107,750	\$ (123,722)	\$ (73,495)	\$ (74,010)	\$ 441,760	\$ 43,209	\$ 756,987	\$ (319,755)	\$ 1,042,137
Debt service as a percentage of noncapital expenditures	6.75%	4.93%	4.30%	4.79%	1.77%	1.33%	2.11%	2.09%	1.97%	1.89%

#### CITY OF UMATILLA ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

	REAL PF	ROPERTY	PERSONAL	PROPERTY		Y ASSESSED PERTY	тс	)TAL		
FISCAL YEAR	TAXABLE VALUE	ESTIMATED JUST VALUE	TAXABLE VALUE	ESTIMATED JUST VALUE	TAXABLE VALUE	ESTIMATED JUST VALUE	TAXABLE VALUE	ESTIMATED JUST VALUE	(IN MILLS) DIRECT TAX RATE	TOTAL TAXABLE VALUE PERCENTAGE OF TOTAL JUST VALUE
2013	\$103,927,315	\$150,858,928	\$11,322,275	\$13,444,051	\$ 4,106	\$ 4,10	\$ \$115,253,696	\$164,307,085	8.2480	70.15%
2014	94,264,999	152,841,267	12,826,371	15,333,257	-		- 107,091,370	168,174,524	8.2480	63.68%
2015	99,525,397	160,283,636	12,458,051	15,108,906	-		- 111,983,448	175,392,542	7.2980	63.85%
2016	107,770,097	173,648,089	11,815,767	14,370,614	-		- 119,585,864	188,018,703	7.2980	63.60%
2017	110,695,343	178,604,508	12,669,583	16,306,588	-		- 123,364,926	194,911,096	7.1089	63.29%
2018	114,768,783	186,329,263	13,690,524	17,096,492	-		- 128,459,307	203,425,755	7.1089	63.15%
2019	125,384,838	210,726,653	13,303,537	16,807,756	-		- 138,688,375	227,534,409	7.1089	60.95%
2020	133,776,860	230,017,976	14,560,606	18,311,316	-		- 148,337,466	248,329,292	7.1089	59.73%
2021	167,499,257	276,030,504	12,954,840	16,617,089	-		- 180,454,097	292,647,593	7.1089	61.66%
2022	192,837,532	338,339,544	14,535,040	18,339,287			207,372,572	356,678,831	7.1089	58.14%

Source-Lake County Property Appraiser's Office

The property appraiser is required to physically inspect the property at least once every 5 years. Homesteaded property is reassessed annually on January 1. Any change resulting from such reassessment shall not exceed the lower of 3% of the prior year's assessed value or the percentage change in the Consumer Price Index for All Urban Consumers, U.S. City Average, all items 1967=100, or successor reports for the preceding calendar year as initially reported by the United States Department of Labor, Bureau of Labor Statistics.

The estimated just value is adjusted down to the taxable value due to governmental exemptions, widows/widowers exemption, disability/blind exemption, institutional exemption for charitable, religious, scientific, literary and educational, \$25,000 homestead exemption, additional \$25,000 homestead exemption age 65 and older, and the homestead assessment differential (just value minus capped value).

# CITY OF UMATILLA PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS (PER \$1,000 OF ASSESSED VALUE) LAST TEN FISCAL YEARS

				OVERI	APPING GOVE	RNMENTS AND R	ATES		_
FISCAL YEAR	OPERATING RATE CITY	LAKE COUNTY	SCHOOL DISTRICT	AMBULANCE DISTRICT	COUNTY DEBT SERVICE	HOSPITAL DISTRICT	WATER MANAGEMENT DISTRICT	WATER CONSERVATION AUTHORITY	TOTAL
2013	8.2480	4.7309	7.1700	0.3853	0.1900	1.0000	0.3313	0.2554	22.3109
2014	8.2480	4.7309	7.1700	0.3853	0.1900	1.0000	0.3283	0.2554	22.3079
2015	7.2980	5.3051	7.2460	0.4629	0.1600	1.0000	0.3164	0.2554	22.0438
2016	7.2980	5.3051	7.1970	0.4629	0.1600	1.0000	0.3023	0.2554	21.9807
2017	7.1089	5.118	6.8750	0.4629	0.1524	1.0000	0.2885	0.2554	21.2611
2018	7.1089	5.118	6.6030	0.4629	0.1524	1.0000	0.2724	0.2554	20.9730
2019	7.1089	5.0734	6.8830	0.4629	0.1100	0.9500	0.2414	0.3557	21.1853
2020	7.1089	5.0327	6.6990	0.4629	0.1100	0.8950	0.2287	0.3368	20.8740
2021	7.1089	5.0529	6.5920	0.4629	0.0918	0.0000	0.2189	0.3229	19.8503
2022	7.1089	5.0364	6.2480	0.4629	0.0918	0.5000	0.1974	0.3083	19.9537

Source: Lake County Property Appraiser's Office

Notes:

Overlapping rates are those of local and county governments that apply to property owners within the City of Umatilla Taxes levied for the fiscal year are based on the prior year taxable value

#### CITY OF UMATILLA PRINCIPAL PROPERTY TAX PAYERS CURRENT YEAR AND NINE YEARS AGO

	Fiscal Y	ear 2022		Fiscal Y	(ear 2013	
	 Taxable Assessed			 Taxable Assessed		
Taxpayer	 Value	Rank	Value	 Value	Rank	Value
COMMUNITY SUPPORTS INC EVERS ENTERPRISES LLLP	\$ 60,619,338 12,027,240	1 2	29.23% 5.80%	\$ 3,091,033	2	2.68%
UMATILLA PROPERTIES LLC	10,523,308	3	5.07%			
LAKEVIEW TERRACE RETIREMENT	5,651,012	4	2.73%	5,739,920	1	4.98%
DUKE ENERGY FLORIDA LLC	5,177,888	5	2.50%	1,886,371	3	1.64%
NATIONWIDE UMATILLA PLAZA LLC	4,363,500	6	2.10%			
LAKESIDE ESTATES UMATILLA LLC	4,241,218	7	2.05%			
GOLDEN ESTATES MHP LLC	4,127,940	8	1.99%	1,148,537	9	1.00%
DUCK BOX PROPERTIES LLC	3,563,008	9	1.72%			
DEE ANN WILSON FAMILY TRUST	2,894,890	10	1.40%			
EMBARQ-FLORIDA INC				1,876,747	4	1.63%
LAKE COGEN LTD				1,473,051	5	1.28%
ARGUELLES HOLDINGS LLC				1,471,592	6	1.28%
UNITED SOUTHERN BANK				1,436,183	7	1.25%
NATIONWIDE UMATILLA PLAZA LLC				1,414,064	8	1.23%
CARTER DELORIS P TRUST				992,024	10	0.86%
Total	\$ 113,189,342		54.58%	\$ 20,529,522		17.81%

Source: Lake County Property Appraiser

# CITY OF UMATILLA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

FISCAL YEAR	TOTAL TAX LEVY	CURRENT TAX COLLECTIONS	PERCENT OF LEVY COLLECTED	DELINQUENT TAX COLLECTIONS	TOTAL TAX COLLECTIONS	% TOTAL TAX COLLECTIONS TO TAX LEVY
2013	950,612	826,165	86.91%	40,430	866,595	91.16%
2014	883,290	817,608	92.56%	38,850	856,458	96.96%
2015	923,639	834,946	90.40%	37,800	872,746	94.49%
2016	872,738	804,536	92.19%	35,450	839,986	96.25%
2017	876,989	809,442	92.30%	41,141	850,583	96.99%
2018	913,204	839,941	91.98%	43,585	883,526	96.75%
2019	985,922	898,142	91.10%	53,955	952,097	96.57%
2020	1,054,516	956,632	90.72%	40,313	996,945	94.54%
2021	1,133,730	1,057,309	93.26%	40,768	1,098,077	96.86%
2022	1,282,830	1,233,724	96.17%	1,269	1,234,993	96.27%

# CITY OF UMATILLA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	Governmental	Activities	Bus	siness-Type Activities	5			
Fiscal Year	Financed Purchases	Loans Payable	Utility Revenue Bonds	Loans Payable	Financed Purchases	Total Primary Government	Percentage of Personal Income <sup>a</sup>	Per Capita <sup>ª</sup>
2013	362,847	-	136,000	18,793	-	517,640	0.51%	97
2014	233,978	40,000	98,000	-	-	371,978	0.33%	146
2015	118,122	100,000	57,000	-	-	275,122	0.23%	72
2016	10,044	65,711	-	475,383	-	551,138	0.40%	141
2017	-	22,850	-	627,051	-	649,901	0.42%	162
2018	-	480,000	-	596,555	124,025	1,200,580	0.80%	294
2019	150,470	438,322	-	625,279	112,207	1,326,278	0.93%	319
2020	135,682	395,352	-	1,093,003	99,941	1,723,978	1.21%	415
2021	120,634	351,050	-	687,279	87,211	1,246,174	1.05%	311
2022	105,066	305,374	-	1,237,437	73,997	1,721,874	1.48%	444

Note: Details regarding the City's outstanding debt can be found Note 8 to the financial statements.

<sup>a</sup> See following "DEMOGRAPHIC AND ECONOMIC STATISTICS" for personal income and population data.

## CITY OF UMATILLA, FLORIDA RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

The City of Umatilla has had no general bonded debt during the last ten fiscal years

# CITY OF UMATILLA, FLORIDA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF SEPTEMBER 30, 2022

Governmental Unit	0	Debt utstanding	Estimated Percentage Applicable (1)	 Estimated Share of Overlapping Debt
Other Debt Lake County Board of County Commissioners	\$	9,575,000	0.98%	\$ 93,741
School District of Lake County		-	0.98%	 <u> </u>
Subtotal, overlapping debt				93,741
Direct debt		410,440		 410,440
Total direct and overlapping debt				\$ 504,181

Note: The City of Umatilla has no ordinance which limits general obligation debt to a percentage of assessed property values.

(1) The estimated percentage is based on the city's population to total county population

# CITY OF UMATILLA PLEDGED-REVENUE COVERAGE WATER/SEWER UTILITY REVENUES, FRANCHISE AND UTILITY TAXES LAST TEN FISCAL YEARS

			Net Revenue	Debt	Service Requirem	ients	
Fiscal Year	Operating Revenues <sup>2</sup>	Operating Expenses <sup>1</sup>	Available for Debt Service	Principal	Interest	Total	Coverage
Tear	Revenues	Expenses	Dept Service	Philopai		TOLAI	Coverage
2013	941,787	731,592	210,195	37,000	8,650	45,650	4.60
2014	981,722	764,968	216,754	38,000	8,600	46,600	4.65
2015	1,185,546	736,906	448,640	7,000	2,800	9,800	45.78
2016	1,302,841	663,366	639,475	20,342	1,837	22,179	28.83
2017	103,461	15,821	87,640	38,115	2,694	40,809	2.15
2018	104,040	15,198	88,842	30,496	7,842	38,338	2.32
2019	1,647,261	806,783	840,478	38,356	44,109	82,465	10.19
2020	1,721,349	1,037,537	683,812	69,249	79,636	148,885	4.59
2021	1,666,429	1,049,849	616,580	460,976	21,337	482,313	1.28
2022	1,689,923	1,335,929	353,994	38,343	67,094	105,437	3.36

<sup>1</sup> Operating expenses are exclusive of depreciation.

<sup>2</sup> Operating revenues are inclusive of franchise taxes, utility taxes, miscellaneous income, and interest income as specified in the debt indentures.

# CITY OF UMATILLA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population	Total Personal Income of all Umatilla Residents	Per Capita Personal Income	Median Age	Lake County Unemployment Rate
2013	3,546	138,159,252	38,962	48.50	6.90%
2014	3,658	111,982,354	30,613	49.20	6.20%
2015	3,798	119,052,108	31,346	50.10	5.10%
2016	3,908	139,386,636	35,667	52.40	4.80%
2017	4,021	154,651,681	38,461	44.70	3.20%
2018	4,081	149,850,239	36,719	44.00	2.70%
2019	4,154	142,934,986	34,409	44.30	2.80%
2020	4,196	119,267,104	28,424	42.80	5.50%
2021	4,005	118,660,140	29,628	52.60	4.30%
2022	3,875	116,571,625	30,083	55.60	2.80%

Population from the Florida Bureau of Economic and Business research (BEBR) Median Age from www.city-data.com

## CITY OF UMATILLA PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		2022	Densetaria		2013		Demonstration
Employer	Rank	Employees	Percentage of Total City Employment	Employer	Rank	Employees	Percentage of Total City Employment
Lake County School Board	1	273	*	Lake County School Board	1	232	*
Lakeview Terrace	2	202	*	Lakeview Terrace	2	134	*
Recovery Village	3	114	*	Recovery Village	3	75	*
United Southern Bank	4	54	*	United Southern Bank	4	48	*
City of Umatilla	5	50	*	McDonalds	5	47	*
Lake County Health Clinic	6	41	*	City of Umatilla	6	41	*
McDonalds	7	40	*	Lake County Health Clinic	7	40	*
Specialty Fabrication	8	15	*	Beef O'Brady's	8	24	*
First Baptist Church	9	14	*	Utility Technicians	9	20	*
Utility Technicians	10	9	*	Faryna Grove Care	10	18	*

#### CITY OF UMATILLA FULL TIME EQUIVALENT GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	FY									
Function	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Government										
City Manager	1	1	1	1	1	1	1	1	1.5	1.5
City Clerk	1	1	1	1	1	1	1	1	1	1
Finance	3	3	3	4	4	4	4	4	5	5
Permitting	0	1	1	1	1	0	0	0	0	0
otal General Government	5	6	6	7	7	6	6	6	7.5	7.5
Public Safety										
Police Officers	9	9	9	9	9	9	9	9	9	9
Police Civilians	1	1	1	1	1	1	1	1	1	1
Code Enforcement	1	1	1	0	1	1	1	1	0.5	0.5
Crossing Guards (FTE)	1	1	1	1	1	1	1	1	1	1
otal Public Safety	12	12	12	11	12	12	12	12	11.5	11.5
Planning & Zoning	0	0	0	0	0	1	1	2.5	2.5	2.5
sirport	0	0	0	0	0	0.5	0.5	0.5	0.5	0.5
Public Works										
Administration	2	2	2	3.0	3	3	3	3	3	3
Cemetery	1	1	1	1	1	1	1	1	1	1
Facilities Maint.	1	1	1	1	1	1	1	1	1	1
Street Maint.	7	6	6	6	6	6	6	6	6	6
otal Public Works	11	10	10	11.0	11	11	11	11	11	11
Culture and Recreation										
Library	8	8	8	8	7	7	7	7	7	7
Parks and Recreation	1	2	2	2	3	3	3	3	3	3
otal Culture and Recreation	9	10	10	10	10	10	10	10	10	10
tilities										
Water	3	3	3	3	4	4	4	4	4	4
Sewer	2	2	2	2	2	2	2	2	2	2
Sanitation	0	0	0	0	1	1	1	-	1	1
otal Utilities	5	5	5	5	7	7	7	7	7	7
	42.0									50.0

Source: Finance Department

\* Position moved from General Government

#### CITY OF UMATILLA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

Function/Program	_	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Police											
	Arrests	97	114	139	178	130	161	243	86	89	103
	Traffic/DUI Citations	*	228	356	197	215	441	302	104	127	108
	Traffic Accidents	58	58	57	77	74	88	102	74	116	83
	Warrants	21	17	21	28	38	46	30	34	2	22
Building Department:											
	The City's building permits are approved and issued by Capri Engineering. (The	(00				o= (				o /=	
	building services are outsourced to a private company)	166	284	298	204	274	291	283	398	347	390
Roads and Streets											
	Potholes repaired	425	480	504	510	250	100	125	50	45	50
	Street resurfacing (by mile)	0.25	0.50	0.50	1.25	1.27	1.26	1.91	1.52	1.46	1.39
Library											
	Total Circulation (Library materials checked out)	145,830	146,537	103,353	124,245	73,102	54,269	58,570	43,534	38,896	39,762
	Total Users of Public Internet Computers	22,214	32,965	21,153	31,009	25,700	18,651	17,967	2,023	1,602	2,671
	Total Reference Transactions	20,541	15,652	15,652	11,206	10,088	15,862	13,791	859	3,952	2,600
	Total Annual Programs	395	458	536	566	340	402	436	0	70	293
	Total Program Attendance	12,859	12,531	14,689	14,078	8,964	7,322	11,242	0	704	4,476
	Total Number of registered card holders	7,963	4,173	4,309	5,545	5,798	6,402	6,147	6,193	5,111	5,374
	Number of hours spent on public technology instruction	80	62	62	0	36	20	32	10	10	13
	Total Library visitors	115,494	109,686	103,353	105,636	91,517	88,369	102,430	52,595	52,093	32,671
Parks and Recreation											
	Number of Recreation Leases	309	323	317	317	125	125	12	12	12	16
	Number of Bookings at the Community Building	57	38	0	0	12	103	46	17	15	49
Water											
	Commercial Connections	237	197	179	206	197	195	198	233	273	279
	Residential Connections	1,423	1,530	1,486	1,543	1,337	1,454	1,489	1,702	1,887	1,794
	Total Connections Average Daily Consumption (gallons per day)	1,660 343,000	1,727 343,000	1,665 448,000	1,749 496,000	1,534 467,000	1,649 389,000	1,687 412,577	1,935 381,474	2,160 432,000	2,073 458,000
	Treatment capacity (gallons per day)	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	650,000	650,000	650,000	432,000	438,000
M-structure		, ,	,,	,,	,,	,,	,	,	,	,	,
Wastewater	Commercial Connections	144	133	132	131	130	130	118	145	146	148
	Residential Connections	894	927	917	919	933	926	971	1,108	1,163	1,178
	Total Connections	1,038	1,060	1,049	1,050	1,063	1,056	1,089	1,253	1,309	1,326
	Average Daily Sewage Treatment (gallons per day)	187,000	187,000	179,000	144,000	143,000	170,000	157,000	189,970	156,000	164,000
	Treatment Capacity (gallons per day)	300,000	300,000	300,000	300,000	300,000	300,000	300,000	300,000	300,000	300,000

Note: Indicators are not available for the general government and growth management functions.

Sources: Various city departments

\* Data not available

#### CITY OF UMATILLA CAPITAL ASSET AND INFRASTRUCTURE STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

Function/Program		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Police											
	Stations (Includes substations)	1	1	1	1	1	1	1	1	1	1
	Patrol Units (2 shifts/2 officers per shift)	4	4	4	4	4	4	4	4	4	4
	Sworn Officers (positions filled at year end)	9	9	9	9	9	9	9	9	9	9
	Support	1	1	1	1	1	1	1	1	1	1
Roads and Streets											
	Paved Roads	21 miles									
	Unpaved Roads	2.0 miles									
	Sidewalks	56,836 feet									
Culture and Recrea	tion										
	Libraries	1	1	1	1	1	1	1	1	1	1
	Acreage	35	35	35	35	35	35	35	35	35	35
	Parks	6	6	6	6	6	6	6	6	6	6
	Recreation Centers	1	1	1	1	1	1	1	1	1	1
	Basketball Courts	2	2	2	2	2	2	2	2	2	2
	Tennis Courts	2	2	2	2	2	2	2	2	2	2
	Baseball Fields	1	1	1	1	1	1	1	1	1	1
	Playgrounds	3	3	3	3	3	3	3	3	3	3
	Soccer Fields	1	1	1	1	1	1	1	1	1	1
	Swimming Pool	1	1	1	1	1	1	1	1	1	1
Water											
	Water mains (miles)	30.9	30.9	30.9	30.9	30.9	30.9	30.9	31.5	31.5	31.5
	Storage Capacity (gallons)	250,000	250,000	250,000	250,000	350,000	350,000	350,000	350,000	350,000	350,000
	Fire Hydrants	151	151	151	151	151	151	151	156	156	156
	Water Plants	1	I	I	1	2	2	2	2	2	2
Wastewater	Sewers-Force Mains/Gravity (miles)	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1	14.1
	Treatment Capacity (gallons/daily)	300,000	300,000	300,000	300,000	300,000	300,000	300,000	300,000	300,000	300,000
	Lift Stations	9	9	9	9	10	10	10	10	10	10

Note: No capital asset and infrastructure statistics are available for the general government, building or growth management functions.

Sources: Various city departments

COMPLIANCE SECTION



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Mayor and City Council *City of Umatilla, Florida, Florida* 

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Umatilla, Florida as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise City of Umatilla, Florida's basic financial statements, and have issued our report thereon dated June 28, 2023.

## Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Umatilla, Florida's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Umatilla, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Umatilla, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given those limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Umatilla, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

McDismit Davis

Orlando, Florida June 28, 2023



#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Mayor and City Council *City of Umatilla, Florida, Florida* 

## Report on Compliance for Each Major Federal Program and State Project Opinion on Each Major Federal Program and State Project

We have audited the *City of Umatilla, Florida's* (the City) compliance with the types of compliance requirements described in the OMB *Compliance Supplement,* and Florida Department of Financial Services *State Projects Compliance Supplement,* and Chapter 10.550, Rules of the Auditor General, that could have a direct and material effect on each of the City's major federal programs and state projects for the year ended September 30, 2022. The City's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each major federal program and state project for the year ended September 30, 2022.

## Basis for Opinion on Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, Rules of the Auditor General. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, rules and provisions of contracts or grant agreements applicable to the City's federal programs and state projects.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

• Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit
  procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding The
  City's compliance with the compliance requirements referred to above and performing such other procedures as we
  considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances and to test and report on internal control over compliance in
  accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of
  expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion
  is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

McDismit Davis

Orlando, Florida June \_\_, 2023

Award type Grantor Pass-through grantor Grantor program title	Assistance Listing/ CSFA Number	Agency or Pass-through Entity Grant Number	Expend	ditures
Federal Grants				
U.S. Department of Transportation				
Airport Improvement Program - Runway Extension *	20.106		\$ 2,22	21,301
Airport Improvement Program - Master Plan *	20.106		2	26,640
Total Department of Transportation			2,24	47,941
U.S. Department of Justice				
Bullet proof vest agreement	16.607			1,794
Passed through State of Florida, Department of Law Enforcement				
Justice Assistance Grant - Lifesaver	16.738	2021-JAGC-LAKE-11-3B-065		1,952
COVID- CESF program	16.034	2021-CERF-LAKE-3-5A-039		26,890
Total Department of Justice			3	30,636
U. S. Department of Treasury				
Coronavirus State and Local fiscal Recovery Funds	21.027		60	05,553
Total federal awards			\$ 2,88	34,130
State Awards				
Florida Department of Transportation				
Aviation Grant Programs - Property Acquisition *	55.004	FM#438497-2-94-01	\$ 1,00	03,263
Aviation Grant Programs - Master Plan Update *	55.004	FM#446147-1-94-01		2,368
Aviation Grant Programs - GA Terminal Design *	55.004	FM#431620-1-94-01	Q	93,793
Total Department of Transportation			1,09	99,424
Florida Department of Environmental Protection				
Wastewater Treatment Facility Construction - Eustis Interconnect *	37.077	WW350752	2,15	54,707
Surface Water Restoration and Wastewater Projects - Eustis Interconnect	37.039	LPA0128	50	00,000
Total Department of Environmental Protection			2,65	54,707
Total state awards			\$ 3,75	54,131
* Denotes a major project				

# NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards and state financial assistance (the Schedule) includes the federal and state grant activity of the City of Umatilla, Florida (the City) under programs and projects of the federal and state government for the year ended September 30, 2022. The information in this Schedule is presented in accordance with the requirements of title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements for Federal Awards* (Uniform Guidance) and Section 215.97, Florida Statutes. Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position or cash flows of the City.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Therefore, amounts reported on the Schedule are based on expenditures incurred as of September 30, 2022, even if grant or loan was received subsequent to that date. Federal expenditures are recognized following the cost principles contained in the Uniform Guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

# NOTE 3 LOANS AND LOAN GUARANTEES

In April 2021, the City executed a State Revolving Fund Loan agreement WW350752 for the City's sewer project. Loan balance as of September 30, 2022 is \$629,734.

## NOTE 4 INDIRECT COST RATE

Indirect cost rate is dictated by its federal contract terms. The 10-percent de minimis indirect rate as allowed under the Uniform Guidance is not in effect nor is available under its contracts.

# Section I - Summary of Independent Auditor's Results:

#### Financial Statements

Type of auditors' report issued:	Unmodified Opinion	
Internal control over financial reporting:		
Material weakness identified?	Yes	<u>X</u> No
Significant deficiency identified	Yes	X_None reported
Noncompliance material to financial Statements noted?	Yes	<u>X</u> No

## Federal Programs and State Projects

Type of auditors' report issued on compliance for state projects:	Unmodified Opinion	
Internal control over major federal programs and state projects:		
Material weakness identified?	Yes	<u>X</u> No
Significant deficiency identified	Yes	X_None reported
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) of the Uniform Guidance and Chapter 10.550?	Yes	<u>X</u> No

# Identification of Major Federal Programs and State Projects

Assistance Listing 20,106	Airport Improvement Program	CSFA No. 55.004	Aviation Grant Programs
20.100		CSFA No. 37.077	Wastewater Treatment Facility Construction
Dollar threshold used to type A and type B p	o distinguish between rograms Federal & State	Federal \$750,000	State \$750,000
•	ow-risk auditee pursuant to the Uniform cable for state projects)	Yes	<u>X</u> No
Section II - Financial S	Statement Findings:	None	
Section III - Federal A Findings and Que	ward and State Project stioned Costs:	None	
	ward and State Project le of Prior Year Findings:	No Prior Year Fi	ndings



## MANAGEMENT LETTER

Honorable Mayor and City Council *City of Umatilla, Florida* 

#### **Report on the Financial Statements**

We have audited the financial statements of the City of *Umatilla*, *Florida*, as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated June 28, 2023.

## Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Florida Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for each Major Federal Program and State Project and Internal Control Over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 28, 2023, should be considered in conjunction with this management letter.

#### Prior Audit Findings

Section 10.554(1)(i.)1., Rules of the Auditor General, require that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information has been disclosed in the notes to the financial statements.

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and report the results of our determination as to whether or not the City of Umatilla, Florida has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City of Umatilla, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City of Umatilla, Florida. It is management's responsibility to monitor the City of Umatilla, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Sections 10.554(1)(i)2., Rules of the Auditor General, require that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

McDismit Davis

Orlando, Florida June 28, 2023



# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH THE REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES

The Honorable Mayor and City Council *City of Umatilla, Florida* 

We have examined City of Umatilla, Florida's (the City) compliance with the requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2022. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in Government Auditing Standards issued by the Comptroller General of the United States and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, City of Umatilla, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2022.

McDirmit Davis

Orlando, Florida June 28, 2023