# City of Bradenton, Florida



# Annual Comprehensive Financial Report for the Year Ended September 30, 2023

Rob Perry City Administrator

# CITY OF BRADENTON, FLORIDA

# Annual Comprehensive Financial Report For the Fiscal Year Ended September 30, 2023

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City of Bradenton, Florida Office of the City Administrator

March 15, 2024

The Honorable Mayor, City Council, and Citizens of the City of Bradenton, Florida

Dear Mayor, Council, and Citizens:

I am proud to present the City of Bradenton Annual Comprehensive Financial Report. This report addresses the City's finances for the fiscal year ended September 30, 2023. The accuracy of the data, the completeness and fairness of the presentation and the disclosures are the responsibility of the City Administrator, the Chief Financial Officer of the City. The data presented is believed to be accurate in all material respects and is presented to fairly reflect the financial position of the City. All disclosures necessary for a comprehensive understanding of the City's financial activity are included within this financial report.

The City Administrator is responsible for establishing and maintaining internal controls to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition, along with the reliability of financial records for preparing financial statements and maintaining accountability of assets. These controls have been integrated into the basic functions of the City's accounting system. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within this framework. We believe that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

Chapter 11.45 of the Florida Statutes requires all Florida municipalities to undergo a financial audit, conducted by an independent Certified Public Accountant. This requirement has been met for the fiscal year ended September 30, 2023, and the reports of the City's independent auditing firm have been included in this document. In addition to meeting the requirements set forth in state statutes, the audit was also designed to meet the requirements of the Uniform Guidance. The independent auditor's report on the basic financial statements and combining and individual fund statements and schedules, and the single audit are included in the Financial Section of this report.

The City of Bradenton operates under a charter adopted on May 19, 1903. The City Council is the legislative body for the City of Bradenton and is made up of five residents elected by the City voters. Each council person lives in and represents an individual ward, but all are elected "at large." In addition to the City Council, the voters elect a mayor that serves as the Chief Elected Official. As of September 30, 2023, the City's elected officials were:

Mayor: Gene Brown	Term to Expire: 2024
Ward 1: Jayne Kocher	Term to Expire: 2024

Ward 2:	Marianne Barnebey	Term to Expire: 2026
Ward 3:	Josh Cramer	Term to Expire: 2026
Ward 4:	Lisa Gonzalez Moore	Term to Expire: 2026
Ward 5:	Pam Coachman	Term to Expire: 2024

Governmental accounting and auditing principles require that management provides a narrative introduction, overview and analysis of the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Bradenton's MD&A begins on page 4, immediately following the Independent Auditor's Report.

**City Organization**. The City of Bradenton is centrally located on the west (Gulf) coast of Florida, approximately forty miles south of Tampa. Bradenton encompasses 14.35 square miles and has a population of 56,961. The City of Bradenton provides a full range of services including public safety (police and fire), planning and community development, public works and utilities including water, sewer, stormwater, solid waste and recycling services, as well as recreational facilities. Bradenton has proudly served as the southern home to Major League Baseball's Pittsburgh Pirates since 1968.

Formal budgetary integration is employed as a management control device throughout the year. All City departments submit their budget requests to the City Administrator during May of each year. After various work sessions are completed at the department and legislative levels, the tentative budget is submitted to the public by the City Council, and public hearings are held to obtain taxpayers' comments. A final public hearing is held when the final budget is adopted by Resolution during September of each year. Budget adjustments of less than \$10,000 are approved administratively by the City Clerk; budget adjustments greater than \$10,000 and amendments to the total budget must be approved by City Council via Resolution. The legal level of control is the total fund appropriation. Expenditures may not exceed appropriations at this level.

Budget-to-actual comparisons are presented in this report for each individual fund for which the annual budget has been adopted. For the general fund and the major special revenue fund, these comparisons are included in the Required Supplementary Information section. The major capital project funds, non-major special revenue funds, debt service funds, and capital project funds are included in the Combining and Individual Fund Statements and Schedules section of this report.

Local economy. The City of Bradenton and surrounding Manatee County had traditionally been one of the fastest growing regions in the state. The years of recession had a potentially devastating financial impact on the local economy. Construction and the real estate industries were virtually non-existent during that time. With that being said, the City of Bradenton and Manatee County have a diversified economic base that relies on service, retail, light manufacturing, agriculture and particularly tourism. That diversity, along with fiscal responsibility, allowed the City to rebound better than most.

The most recent economic indicators point to a somewhat stable local economy. Real estate has continued to show strength, as evidenced by a 14.2% increase in total taxable assessed values, which follows a 7.2% increase from the previous year. Unemployment rose slightly from 2.7% last year to a current level of 3.3%.

**Long-term financial planning.** During fiscal year 2011, the Bradenton City Council approved and adopted a formal Fund Balance Policy. The 2023 unassigned fund balances in the General Fund have been maintained to insulate the general governmental operations from any fluctuations that may be associated with the current economy, or in the event of a natural or man-made disaster.

During August of 2023, most of Florida was impacted by Hurricane Idalia. The financial impact to the City is still being assessed. The City continues to work on reimbursement requests with FEMA during the year for both Hurricane Idalia and Hurricane Ian which impacted Florida in September of 2022. These storm payments and reimbursements are, and will continue to be, accurately reflected in the City's financial reporting.

**Relevant financial policies.** For several years, a poor real estate market and rampant foreclosures resulted in a severe reduction in property values. In a bold move, and after substantial cost cutting, City Council consistently voted to raise property tax revenues to fend off a further deterioration of our financial condition. City leaders were not deterred from their goal to provide and maintain infrastructure for future growth and to practice sound fiscal responsibility with the City's resources to continue to maintain the quality of life for the citizens of Bradenton. More recent, with a strong financial position and a steady year-over-year increase in property values and robust development, resulting in increased ad-valorem and enterprise revenues, the same fiscal responsibility with City's resources and a focus on improving and maintaining infrastructure remains. However, City Council were able to balance a reduction in proposed property taxes and proper resource allocation, through a reduced millage rate, providing some financial relief to all citizens within the City.

Understanding and meeting the needs of the citizens is a challenging and metamorphic process. The City, through sound, prudent and sustainable budgeting practices, has been able to provide programs, infrastructure, and facilities to meet the current needs of its citizens. In order to meet these challenges, the City Council and management have consistently governed by the following tenets:

1) Live within your means, 2) Look to the future, 3) Don't defer critical items, 4) Dedicate your surplus funds and 5) Be prepared for a rainy day.

The City Administrator's staff monitor the daily cash needs of the City and invests these funds in accordance with the City's investment policy. In concert with monitoring these daily needs, the remainder of the surplus funds are under professional management that allows them to be more aggressively invested, but still within the policy as approved by City Council.

**Major initiatives.** The City adopted a series of policies and initiatives that are intended to provide short-term relief to our business community, taking advantage of a strong economic recovery that will aid all of our citizens. The City, primarily through its three Community Redevelopment Areas, is aggressively implementing workforce development strategies, incentives for in-fill development and 'place branding' through the continuing efforts of Realize Bradenton. This strategy appears to be working well as there has been a very visible surge in interest in downtown Bradenton. New and upgraded parks, restaurants, a completed 130-room hotel, and a 500-space parking garage are proof that downtown Bradenton has become a popular destination. Additionally, initial plans for a new, Police Station and City Hall, as well as, continued design plans for Fire Station #2 and Public Safety Operations Center, further demonstrate confidence in our strong economic base and a focus on building for generational benefit and improved citizens services.

Considerable efforts continue to be devoted to ensuring that our citizens' quality of life is both maintained and enhanced. Our continuing efforts to expand both our potable water Aquifer Storage and Recovery (ASR) and reclaimed water systems continue to reap results that improve the reliability of the City's overall water supply. Our ASR program is nearing completion of the cycle-testing phase to demonstrate for State regulatory agencies our ability to safely achieve an underground storage volume of 350 million gallons, adding 27% to the storage volume of the Bill Evers Reservoir. Once the cycle-testing is completed we expect to receive an operational permit for the system. At the end of fiscal year 2023, the City has over 550 MG of potable water stored underground in this new ASR system. Furthermore, planning, design, and construction coordination began and was completed on a second Aquifer Storage and Recovery system. Recognizing the increased need for additional capacity as the City continues to be a desirable family destination.

Over the past nine years, the City has replaced over 11 miles of old cast iron water mains throughout the City to increase the reliability of the water distribution system. The majority (98%) of the mains replaced were 6-inch cast iron, and all were replaced with new 8-inch PVC pipe. The replacements also include installation of all new service lines for homes and new fire hydrants and valves. Our ongoing program to upgrade the system of 64 sewage lift stations throughout the City is continuing. These upgrades include providing improved electrical controls and SCADA to allow for remote monitoring of the operations of all stations, pump replacements, and relocation and

rebuilding older lift stations to provide better assurance for uninterrupted wastewater collection and transmission for our citizens.

A new project in design seeks to install an injection well at the Wastewater Treatment Plant (WWTP) for excess reclaimed water to serve as a fresh water barrier against salt water intrusion into the regional aquifer. This project will include construction of a fourth settling tank, at the WWTP specifically for wet weather flows. A sister project to the injection well is the addition of a new wet-weather clarifier for the WWTP to allow the plant to handle the high level of wet weather flow that enters the plant. The new 150-foot diameter clarifier design was completed in fiscal year 2022 and is currently under construction to be completed in fiscal year 2025.

An annual sanitary sewer program to line old leaking sewer pipe and brick manholes is continuing, with the intent to preserve the treatment capacity of our wastewater treatment plant. This program was accelerated in 2021 and 2022 via the influx of roughly \$8M of American Rescue Plan Act (ARPA) funding that the City dedicated to the sewer/manhole lining program. By the end of fiscal year 2023, the City has lined over 700 manholes and roughly 30 miles of sewer pipe.

A City-Wide stormwater model was developed that will be the planning tool for new stormwater improvement projects. Several projects have already been completed based on the model. The next major project being pursued is cooperatively funded by Southwest Florida Water Management District (SWFWMD) and will redirect stormwater from the southern half of the Village of the Arts away from Wares Creek and take it to the Manatee River. This multi-year project was advertised for construction in 2022 and construction will commence in 2023. The City was also fortunate to procure a Resiliency Grant from the State of Florida to complete a nearly \$5M stormwater project on the eastside that will address on-going drainage issues in a disadvantaged community. Design of this new project commenced in 2022 and should go to construction in later 2024. Lastly, an \$800K stormwater project along Riverview Blvd, which sits parallel to the Manatee River, is currently under construction. This project includes check valves that prohibit the inflow of water through storm drains from the Manatee River during rain events and high tides. This project is slated to be completed fiscal year 2024.

City staff are in the process of upgrading all existing street lights in the City to LED lamps that provide enhanced street lighting. At the end of fiscal year 2023, 72% of the more than 2,800 city-maintained street lights have been upgraded to LED fixtures. In addition, the City is partnering with Florida Power & Light, who has mobilized and is currently working, to install new street lights along a one mile stretch of 48<sup>th</sup> Street Court East, north of Manatee Avenue. This segment of the street currently has no street lighting. Installation of the new lights is expected in 2024.

An expansion of the Riverwalk commenced construction in March 2021 to essentially double the size of the park and tie it on the east end to a redevelopment of the Mineral Springs Park. The Riverwalk expansion is being completed in four (4) phases, the first of which, Riverwalk East at Mineral Springs was completed in August 2022 and a grand opening of the phase was held in September 2022. The phase includes an interactive water feature celebrating the original Mineral Spring, a living shoreline in place of a concrete seawall with oyster habitat restoration, a new pier and a connected boardwalk over the Manatee River, along with an observation tower and interactive online clickable experience of all of Riverwalk. The City is also partnering with the Suncoast Rotary to construct a major upgrade to Lewis Park that will transform the park into a fully ADA accessible playground, with all new equipment and related amenities, and artificial turf surfacing under the new equipment. The grand opening is scheduled in fiscal year 2024.

In fiscal year 2023, the City continued the efforts of a project to design a replacement for Fire Station #2 on the eastside. This follows on the heels of the completion of the construction of the new Fire Station #3 on the westside. In addition, planning and design was completed on a project that will convert the city-owned Red Cross building, adjacent to the new Fire Station #3, into a new Public Safety Operations Center (PSOC). The new PSOC building will serve as the City's operations center during emergency situations, and serve as a forward operating center for first-in teams to the high coastal hazard zones in western Bradenton and Manatee County. Due to the hurricane season, construction was suspended until December 2023 and is projected to be completed late fiscal year 2024.

A project to construct new sidewalks in the service area of Manatee High School 100% funded by Florida Department of Transportation (FDOT) under the Sidewalk to Schools program began construction in 2022 and is set for completion in early 2023. A second Sidewalk to Schools project has also been approved by FDOT for new sidewalks for the Manatee Elementary School service area. This project is in the design phase and is currently awaiting FDOT final approval. Construction is set for late 2024 and to be completed in early fiscal year 2025. In addition, the City continues its efforts to replace damaged sidewalk panels. Additional sidewalk projects were planned for fiscal year 2023 on 17<sup>th</sup> and 18<sup>th</sup> Ave West and 13<sup>th</sup> Ave East. Finally, our enhanced paving program has successfully repaved over 40% of city roadways since 2012, with 3 miles completed in fiscal year 2023.

These projects reflect the City's continued commitment to its citizens during this time of economic health.

Awards. Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Bradenton for its Annual Comprehensive Financial Report for fiscal year ended September 30, 2022. This was the forty-ninth year that the City of Bradenton has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

**Acknowledgments.** This report was completed through the dedication of the City of Bradenton's fine staff of professionals in the Finance and Public Works Departments. I would like to express my appreciation and thanks to the audit firm of Christopher, Smith, Leonard & Stanell, P.A., who helped us with their comments and advice. Finally, I thank Mayor Brown and the City Council for their guidance and support in planning and conducting the financial operations of the City of Bradenton in a responsible and progressive manner.

Sincerely,

Rob Perry City Administrator

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Bradenton Florida

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

September 30, 2022

Christophen P. Monill

Executive Director/CEO

# CITY OF BRADENTON, FLORIDA

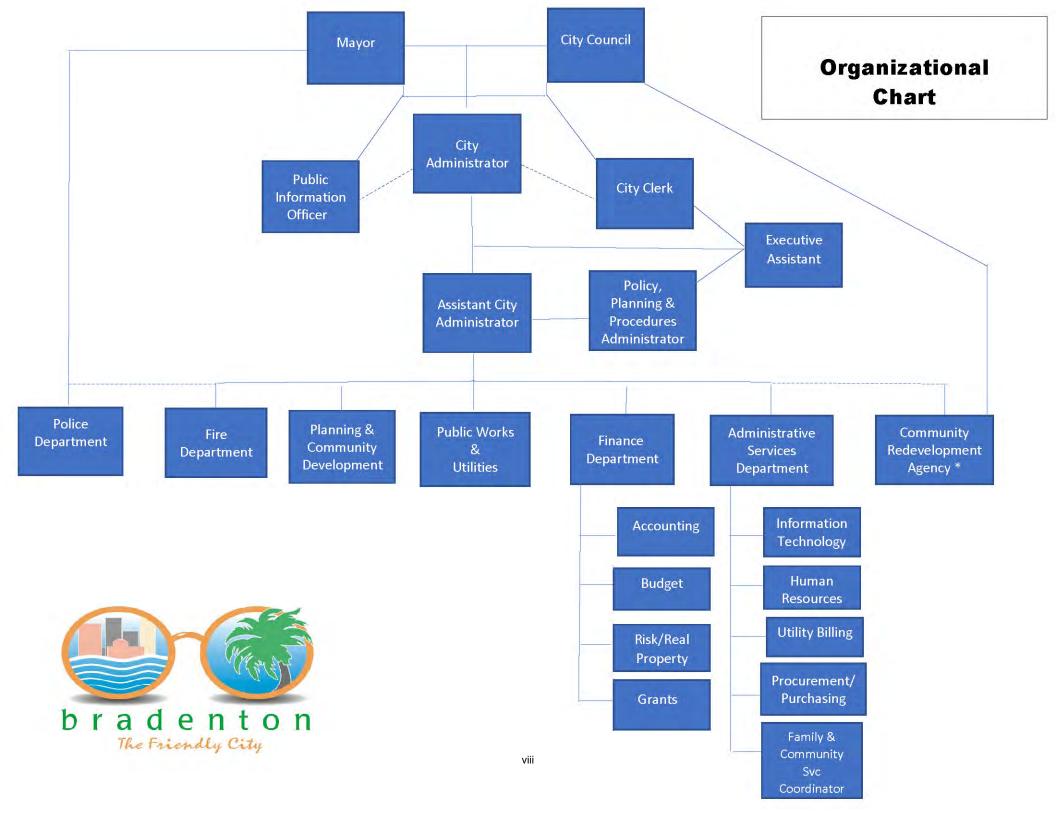
### PRINCIPAL CITY OFFICIALS

#### **Elected Officials**

Mayor	Gene Brown
Council, Ward 1	Jayne Kocher
Council, Ward 2	Marianne Barnebey
Council, Ward 3	Josh Cramer
Council, Ward 4	Lisa Gonzalez Moore
Council, Ward 5	Pam Coachman

### **Department Directors**

City Administrator	Rob Perry
City Clerk	Tamara Melton
Administrative Services	Nilsa Taylor
Finance	Lance Williams
Information Technology	Karen Lanke
Planning & Community Development	Robin Singer
Fire Control	Tim Geer
Law Enforcement	Melanie Bevan
Public Works and Utilities	Jim McLellan





#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Bradenton, Florida

#### Report on the Audit of the Financial Statements

#### Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bradenton, Florida (City) as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the City of Bradenton Firefighters' Retirement System, which represent 33%, 34%, and 19%, respectively, of the assets, net position, and revenues of the aggregate remaining fund information as of September 30, 2023, and the respective changes in financial position for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the City of Bradenton Firefighters' Retirement System, is based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

BRADENTON SARASOTA TAMPA 1001 3rd Avenue West, Suite 700 1515 Ringling Boulevard, Suite 900 101 East Kennedy Boulevard, Suite 1460 Bradenton, FL 34205 Sarasota, FL 34236 Tampa, FL 33602 ph 941.748.1040 ph 941.954,4040 ph 813.490.4490

WWW.CSLCPA.COM

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative *Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the report of the other auditors, the combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Christophy, Smith, Jeenard & Stomell, P.A.

CHRISTOPHER, SMITH, LEONARD & STANELL, P.A.

March 15, 2024 Bradenton, Florida As the City Administrator of the City of Bradenton, I offer readers of our financial statements this narrative overview and analysis of our financial activities for the fiscal year ended September 30, 2023. I encourage readers to consider the information presented here in conjunction with additional information I have furnished in my transmittal letter on page 'i' of this report, and the City's financial statements beginning on page 21.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$297,561,183 (net position). Of this amount, \$119,400,308 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net position increased \$25,260,378, or 9.28% in comparison to the prior year.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$103,176,746, an increase of \$12,322,130 in comparison with the prior year.
- At the end of the current fiscal year, the unassigned fund balance for the General Fund was \$51,355,618, or 100.74% of total General Fund expenditures.
- Total governmental fund revenues increased \$20,556,434, or 30.67% in comparison to the prior year.
- Total governmental fund expenditures increased \$10,884,788, or 17.00% in comparison to the prior year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's *assets, deferred outflows of resources, liabilities,* and *deferred inflows of resources* at the end of the fiscal year. The difference between assets and deferred outflows of resources and its liabilities and deferred inflows of resources is reported as *net position.* Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents *revenues* and *expenses*, and shows how the government's net position changed during the most recent fiscal year. All *changes in net position* are reported in a manner similar to the approach used by a private-sector business in that revenues are recognized when earned or established criteria are satisfied, and expenses are reported when incurred. Accordingly, revenues are reported even when they may not

be collected for several months after the end of the accounting period, and expenses are recorded even though they may not have used cash during the current period.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues *(governmental activities)* from other functions that are intended to recover all or a significant portion of their costs through user fees and charges *(business-type activities)*. The governmental activities of the City include general government, public safety, transportation, culture and recreation, and economic environment. The business-type activities of the City include the water-sewer utility, sanitation, the parking system and the public golf course (River Run Golf Links).

The financial statements also reflect the presentation of the City's *component unit*, the City of Bradenton Community Redevelopment Agency, composed of three Community Redevelopment Areas (CRAs). The Bradenton City Council acts as the decision-making Board for all the CRAs. The Bradenton Downtown Development Authority currently serves as an Advisory Board to the City Council for the City's Downtown and 14<sup>th</sup> Street CRAs. The Central Community Redevelopment Area has its own Advisory Board. The CRAs were created with a stated purpose to revitalize a specific area within the central core of Bradenton. These component units are blended component units that, for all practical purposes, are treated as part of the primary government and are included as special revenue funds.

The City's government-wide financial statements can be found on pages 21-22 of this report.

#### **Fund Financial Statements**

Unlike government-wide financial statements, the focus of fund financial statements is directed to *specific activities* of the City rather than the City as a whole. Except for the General Fund, a specific fund is established to satisfy managerial control over resources or to satisfy finance-related legal requirements. The City's fund financial statements are divided into three categories: (a) governmental funds, (b) proprietary funds, and (c) fiduciary funds.

#### **Governmental Funds**

Governmental fund financial statements consist of a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances. These statements are prepared using an accounting basis that is significantly different from that used to prepare the government-wide financial statements.

In general, these financial statements have a short-term emphasis and, for the most part, measure and account for cash and other assets that can easily be converted to cash. For example, amounts reported on the balance sheet include items such as cash and receivables collectible within a short period of time, but do not include capital assets such as land and buildings. Fund liabilities include amounts that are to be paid within a short period after the end of the fiscal year. The difference between a fund's total assets and deferred outflows of resources net of total liabilities and deferred inflows of resources is labeled as the *fund balance*, and generally indicates the amount that can be used to finance the next fiscal year's activities. The Statement of Revenues, Expenditures and Changes in Fund Balances for governmental funds reports only those revenues and expenditures that were collected or paid during the current period or very shortly after the end of the year.

For the most part, balances and activities accounted for in the governmental funds are also reported in the governmental activities columns of the government-wide financial statements. Due to the difference in the accounting basis used to prepare fund financial statements and government-wide financial statements, there are often significant differences between the totals presented. For this reason there is an analysis after the Balance Sheet that reconciles the total fund balances to the amount of net position presented in the governmental activities column on the Statement of Net Position. There is also an analysis after the Statement of Revenues, Expenditures and Changes in Fund Balances that reconciles the total change in fund balances for all governmental funds to the change in net position as reported in the governmental activities column in the Statement of Activities.

The City presents, in separate columns, funds that are most significant to the City (major funds). All other governmental funds are aggregated and reported in a single column (non-major funds).

The City's governmental fund financial statements are presented on pages 23-28 of this report.

#### **Proprietary Funds**

Proprietary fund financial statements consist of a Statement of Net Position; Statement of Revenues, Expenses and Changes in Fund Net Position; and Statement of Cash Flows. These statements are prepared using an accounting basis that is similar to the basis used to prepare the government-wide financial statements. For financial reporting purposes, proprietary funds are grouped into *enterprise funds* and *internal service funds*.

*Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water-sewer utility, sanitation, parking system and golf course functions. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses separate internal service funds to account for its self-insurance programs. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the major enterprise funds, which are water-sewer, sanitation and parking. The City's golf course, the remaining non-major enterprise fund, is presented as such on the proprietary funds financial statements. All internal service funds are considered to be non-major funds and are combined into a single, aggregated presentation in the proprietary fund financial statements.

The proprietary fund financial statements can be found on pages 29-32 of this report.

#### **Fiduciary Funds**

Fiduciary fund financial statements consist of a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. Assets held by the City for other parties either as a trustee or as an agent, and that cannot be used to finance the City's own operating programs, are reported in the *fiduciary funds*. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City reports pension trust funds that present the results of two defined benefit pension plans.

The fiduciary fund financial statements can be found on pages 33-34 of this report.

#### Notes to the Financial Statements

The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 35-103 of this report.

#### **Other Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. This information concerns the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees. It also includes budget-to-actual information regarding the General Fund and major special revenue funds.

Required supplementary information can be found on pages 104-120 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time to be an indicator of a government's financial position. The City of Bradenton's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$297,561,183 at the close of the 2023 fiscal year. The following schedule is a summary of the Statement of Net Position found on page 21 of this report.

Net Position								
	Government	tal Activities	Business-ty	pe Activities	То	Total		
	2023	2022	2023	2022	2023	2022		
Assets								
Current and other assets	\$ 154,412,160	\$ 148,784,270	\$ 71,078,683	\$ 69,241,704	\$ 225,490,843	\$ 218,025,974		
Internal balances	(2,180,504)	(557,977)	2,180,504	557,977	-	-		
Capital assets, net depreciation	94,054,902	83,371,118	118,744,025	113,891,433	212,798,927	197,262,551		
Total assets	246,286,558	231,597,411	192,003,212	183,691,114	438,289,770	415,288,525		
Deferred Outflows of Resources								
Related to pensions	16,959,305	25,949,130	2,852,101	2,816,674	19,811,406	28,765,804		
Outflow related to OPEB	2,577,546	2,746,044	811,287	885,329	3,388,833	3,631,373		
Loss on debt refunding	614,998	655,998	-		614,998	655,998		
Fair value of swap agreement		1,709		4,983		6,692		
Total deferred outflows of resources	20,151,849	29,352,881	3,663,388	3,706,986	23,815,237	33,059,867		
Liabilities								
Current and other liabilities	12,518,579	19,224,587	3,785,130	3,863,683	16,303,709	23,088,270		
Long-term debt outstanding	76,764,245	85,087,828	37,490,134	38,996,866	114,254,379	124,084,694		
Total liabilities	89,282,824	104,312,415	41,275,264	42,860,549	130,558,088	147,172,964		
<b>Deferred Inflows of Resources</b>								
Related to pensions	3,881,471	3,699,431	388,330	483,819	4,269,801	4,183,250		
Related to OPEB	10,033,764	5,674,920	3,158,142	1,829,603	13,191,906	7,504,523		
Fair value of swap agreement	212	-	1,425	-	1,637	-		
Lease-related inflows of resources	16,522,392	17,186,850	-	-	16,522,392	17,186,850		
Total deferred inflows of resources	30,437,839	26,561,201	3,547,897	2,313,422	33,985,736	28,874,623		
Net Position								
Net investment in capital assets	73,472,288	60,933,591	97,246,268	90,668,934	170,718,556	151,602,525		
Restricted	7,442,319	8,323,816			7,442,319	8,323,816		
Unrestricted	65,803,137	60,819,269	53,597,171	51,555,195	119,400,308	112,374,464		
Total net position	\$ 146,717,744	\$ 130,076,676	\$ 150,843,439	\$ 142,224,129	\$ 297,561,183	\$ 272,300,805		

The City's overall financial position remains strong as the increase of \$25,260,378 in net position is evidence that the City has been able to maintain a solid financial base. The City remains true to its conservative principles and, with few exceptions, maintains a conservative fiscal approach stressing a pay-as-you-go strategy. Non-recurring revenues, such as those from the sale of property, are funneled back into capital assets and infrastructure. This strategy works well in all economic conditions.

A significant portion of the City's total net position (57.37%) reflect its *net investment in capital assets* (i.e., land, buildings, improvements, infrastructure and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available to use for future spending. Although the City's investment in its capital assets is reported net of related debt, it should still be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (2.50%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position*, \$119,400,308, may be used to meet the government's ongoing obligations to citizens and creditors.

A review of the comparative ratios of current unrestricted assets to current liabilities for the fiscal years 2023 and 2022 reveals that the City continues to maintain healthy ratios for both governmental and business-type activities. The City Council understands that the pressures of potential downturns in the economy along with the inherent risks associated with our close proximity to the Gulf of Mexico, and other natural disasters require that the current level of unrestricted fund balance should be maintained to help avoid the negative impacts of such risks.

#### **Governmental Activities**

The following is a summary of the Statement of Activities found on page 22 of this report.

				Statement of A	Activ							
	Governmental Activities				Business-type Activities				Total			
		2023		2022		2023		2022		2023		2022
Revenues												
Program Revenues:												
Charges for services	\$	6,977,046	\$	5,715,799	\$	41,298,422	\$	41,361,956	\$	48,275,468	\$	47,077,755
Operating grants and contributions		4,647,765		3,238,054		-		-		4,647,765		3,238,054
Capital grants and contributions		5,946,822		1,440,932		1,936,807		437,637		7,883,629		1,878,569
General Revenues:												
Property taxes		33,094,665		29,054,645		-		-		33,094,665		29,054,645
Other taxes		26,038,720		24,189,497		-		-		26,038,720		24,189,497
Other		10,882,296		3,425,222		2,680,404		(702,102)		13,562,700		2,723,120
Total Revenues		87,587,314		67,064,149		45,915,633		41,097,491		133,502,947		108,161,640
Expenses												
Governmental Activities												
General government		16,671,736		11,959,668		-		-		16,671,736		11,959,668
Public Safety		40,484,632		36,657,445		-		-		40,484,632		36,657,445
Transportation		5,576,005		5,136,974		-		-		5,576,005		5,136,974
Economic Environment		2,076,290		2,464,233		-		-		2,076,290		2,464,233
Culture and recreation		4,964,808		3,879,434		-		-		4,964,808		3,879,434
Interest on long-term debt		676,051		716,828		-		-		676,051		716,828
Business-type Activities												
Water-sewer		-		-		24,534,516		21,447,697		24,534,516		21,447,697
Sanitation		-		-		9,766,017		8,417,909		9,766,017		8,417,909
Other		-		-		3,492,514		3,224,928		3,492,514		3,224,928
Total Expenses		70,449,522		60,814,582		37,793,047		33,090,534		108,242,569		93,905,116
Change in net position before transfers		17,137,792		6,249,567		8,122,586		8,006,957		25,260,378		14,256,524
Transfers		(496,724)		(655,162)		496,724		655,162		-		-
Change in net position		16,641,068		5,594,405		8,619,310		8,662,119		25,260,378		14,256,524
Net position, beginning		130,076,676		124,482,271		142,224,129		133,562,010		272,300,805		258,044,281
Net position - end of year	\$	146,717,744	\$	130,076,676	\$	150,843,439	\$	142,224,129	\$	297,561,183	\$	272,300,805

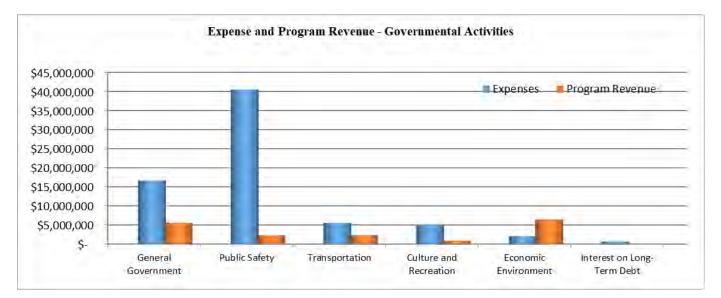
Governmental activities reported an increase in the City's net position of \$16,641,068. This increase represents 11.34% of the governmental activities year-end net position which compares to the \$5,594,405 increase in the governmental activities year-end net position in the prior year. The City received higher property tax revenues and infrastructure sales tax monies in fiscal year 2023 leading to a healthy increase in net position.

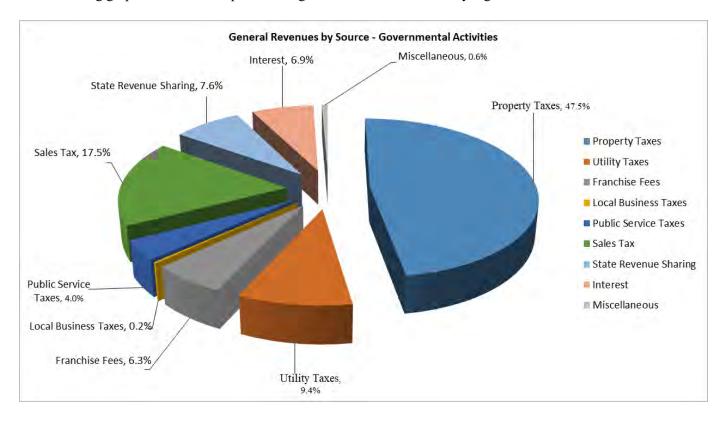
• General government expenses increased by \$4,712,068, and public safety expenses increased by \$3,827,187 largely due to rising personnel and operating costs. Economic Environment expenses decreased \$(387,943), from \$2,464,233 to \$2,076,290 due to decreased grant and operating expenditures. The City remains committed to providing the basic government services and the public safety expected by its citizens. The City consistently monitors the revenues and expenses with the goal of achieving the reasonable balance between the citizens' expectations and the City's ability to deliver those services in a fiscally responsible manner.

• Another item of note that appears to require constant monitoring is the general trend of increasing costs associated with other post-employment benefit and pension liabilities. The current year activity was a \$(7,074,443) decrease in the liability for other post-employment benefits and a \$(84,444) decrease in the liability for pensions. The City is working diligently to reduce the long-term negative impact associated with other post-employment benefit liabilities. Over the past few years, the City has implemented widespread changes to the employee and retiree benefit packages. The City will continue to consider changes to its benefit packages while taking into account their importance to the City's overall recruitment and retention goals. The City will need to determine if further changes may be necessary to reduce the long-term economic impacts on the City's financial position, as well as ensure the long-term viability of such plans and benefits.

Historically the decision as to the number and level of services to provide has been dependent on our citizens' *willingness* to pay for such services. The City recognizes that many of our decisions need to truly reflect our citizens' *ability* to pay for such services.

The following chart compares expenses with program revenues for the City's governmental activities. This chart particularly illustrates the City's commitment to the public safety of its citizens.





The following graph shows the composition of general revenues for the City's governmental activities:

#### **Business-Type Activities**

Business-type activities are designed as fee-based activities. Fees are implemented in such a way that they will completely cover the cost of operations without being supplemented from governmental sources.

The increase in net position for business-type activities totaled \$8,619,310 and \$8,662,119 for the fiscal years 2023 and 2022, respectively. This net change in position represents a 6.06% increase compared to the 6.49% increase in the prior year.

Included in the above numbers is a \$7,981,135 increase in the net position of the Water-Sewer Fund. Operating income of \$4,688,988 and capital contributions of \$1,936,807 accounted for most of the increase, net of transfers to other funds of \$255,500.

For the past several years the solid waste operations (Sanitation Fund) have produced an increase in net position. The \$796,841 increase in 2023 is greater than the \$672,944 increase for 2022. This increase is mainly due to an increase in interest and investment earnings during fiscal year 2023.

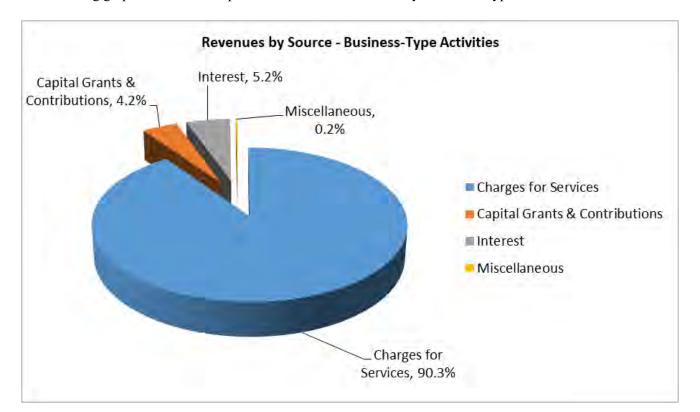
The Parking Fund's net position decreased \$(236,007) in 2023, compared to a decrease of \$(259,917) in 2022. In 2023, the net position was aided by transfers from other funds of \$929,625, whereas in 2022 the transfers from other funds was \$1,098,400. An operating loss of \$899,194, net interest expense of \$308,590, and a private sector capital contribution of \$25,000 account for the remaining 2023 change in net position of the Parking Fund. The 500-space City Centre parking structure opened to the public in fiscal year 2020.

The City made the decision to allow free parking to help stimulate the business traffic in the downtown core. All City parking operations will continue to be evaluated.

Almost since its inception in 1987 River Run Golf Links, the City's publicly owned golf course, had posted handsome financial returns that had been returned into the golf course in the form of capital improvements or financial reserves. It is these reserves that have allowed the golf course to weather a number of years of decreases in net position prior to 2021. An increase of \$605,060 this year that has been a result of a continued resurgence in the interest in golf to escape the confines of the pandemic. The number of rounds played in 2023 showed an increase of 4.56% over 2022 (68,640 rounds compared to 65,646). The City will continue to evaluate the short and long-term viability of River Run Golf Links as a municipal operation.

Expenses and Program Revenues - Business-Type Activities \$35,000,000 \$30,000,000 \$25,000,000 \$15,000,000 \$10,000,000 \$5,000,000 \$-Water-Sewer Sanitation Parking Golf Course

The following chart compares expenses with program revenues for the City's business-type activities:



The following graph shows the composition of revenues for the City's business-type activities:

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The fund financial statements for the governmental funds are provided on pages 23-28. The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of the spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the fund information provided in accordance with GASB 54 will serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$103,176,746, an increase of \$12,322,130. This is in comparison with the prior year's increase of \$2,348,804. The increase between the years is primarily a result of a increase in tax and grant revenues. Approximately 49.77% of the ending fund balance of \$103,176,746 constitutes the unassigned fund balance of \$51,355,618, which is available for spending at the City's discretion.

Another \$42,954,043 has been set aside by City Council as either committed or assigned fund balance. The remaining \$8,867,085 of the fund balance is either restricted or non-spendable, indicating that it is not available for new spending because it has previously been restricted for (1) advances due from other funds (2) bond retirement, or (3) inventories, grants and impact fees for future expenditures.

#### <u>General Fund</u>

During 2023, the General Fund's fund balance experienced a \$11,558,463 increase, which represents 22.67% of total General Fund expenditures. This increase is mainly the result of higher tax revenues.

Public safety expenditures increased \$2,436,219 primarily as a result of salary increases and promotions.

It should be noted that, consistent with previous years, most General Fund operations experienced low to moderate increases in expenditures while delivering the same high-quality services our citizens expect.

#### State Housing Initiatives Partnership Program (SHIPP) Fund

During 2023, the SHIPP Fund's fund balance increased \$127,584. This increase is primarily due to lien payment revenue. The funds received from the State are expended on housing projects.

#### Half Cent Infrastructure Surtax Fund

The Half Cent Infrastructure Surtax Fund's total revenues increased by \$435,855 during 2023. This is mainly due to higher tax revenues and higher interest and investment earnings. Overall the fund balance decreased \$(1,254,226) due to increased capital outlay expenditures.

#### American Rescue Plan Act Fund

In June of 2022 the City received the second tranche of \$5,395,919 in American Rescue Plan Act funds from the U.S. Treasury which brought the total received to \$10,791,837. Several projects continued during fiscal year 2023 incurring \$5,645,596 in expenditures.

#### **General Fund - Budgetary Highlights**

Operating a government the size of the City of Bradenton is a dynamic process. Budget amendments are approved throughout the year. Budget-to-actual statements and schedules are provided in the financial statements for the General Fund on pages 105 and 122-126. Budget data is provided for both the original adopted budget and the final budget for fiscal year 2023.

<u>Budgeted Revenues</u>: The City consistently takes a very conservative approach to budgeting revenues. An evaluation of the City's original budget reveals that very few significant adjustments were necessary. One noted exception is that the City has consistently waited for revenues such as forfeiture funds and unclaimed property funds to materialize before creating a budget, in keeping with the statutes that authorize such funds.

<u>Budgeted Expenditures</u>: Significant General Fund budget changes, followed by brief reasons for the changes, are shown below.

Landscape & Grounds	\$ 45,000	Tree Fund
Fleet	\$ 46,795	Purchase capital asset
Landscape & Grounds	\$ 105,000	Contractual service cost shortage
Landscape & Grounds	\$ 56,421	Purchase capital asset
Law Enforcement	\$ 58,963	Increase in expenditures covered by grant
Downtown Maintenance	\$ 78,618	Positions created for department
Law Enforcement	\$ 80,000	Additional fuel cost
Law Enforcement	\$ 86,000	Additional gear/uniform supply cost
Human Resources	\$ 103,265	Legal fees
Law Enforcement	\$ 114,839	purchase capital assets
Legal	\$ 130,000	Legal fees
Roads & Streets	\$ 160,000	Additional road improvement supply cost
Code Enforcement	\$ 170,000	Legal fees covered by code enforcement fines

Overall, the General Fund expenditures were under the final budget by \$4,816,328 or 8.63% of the total final budget of the General Fund.

#### **Proprietary Funds**

The fund financial statements for the City's proprietary funds provide essentially the same information found in the government-wide financial statements, but in greater detail.

<u>Enterprise Funds</u>: The City of Bradenton's enterprise funds are the Water and Sewer Fund, the Sanitation Fund, the Parking Fund, and the Golf Course Fund. These funds are defined as business-type activities because they

most resemble a business operation. Revenues are generated primarily through charges for services and will closely follow what it costs to provide that service to the citizens.

At September 30, 2023, total net position amounted to \$150,259,353 for the enterprise funds compared to \$141,112,324 at the end of 2022. Net position changes are a result of operations of \$4,608,010, non-operating revenues and expenses of \$2,080,488, capital contributions of \$1,961,807 and net transfers from other funds of \$496,724.

A review of the water-sewer fund indicates that a solid rate base allowed for a (2.89)% decrease in operating revenues, with a 13.89% increase in operating expenses when compared to prior year. A resulting \$7,981,135 increase in net position for the Water and Sewer Fund is reflected for the 2023 fiscal year.

The Sanitation Fund accounts for the revenue associated with collection of solid waste for both residential and commercial customers. By continuously looking for operating efficiencies, the City has successfully stabilized the operating costs associated with solid waste but was impacted by inflation for the 2023 fiscal year. For the current year operating revenue increased \$290,068 or 3.02%. Operating expenses increased by \$1,276,244 or 15.31%, as compared to a 1.79% increase in 2022. The net result was operating income of \$284,850 and a change in net position of \$796,841. These results are compared to the operating income of \$1,271,026 and an increase in net position of \$672,944 in 2022.

The Parking Fund accounts for the revenue and expenses associated with the City's public parking operations. The City Centre parking structure has provided 'free' parking to encourage its use, and so no revenue was derived from the garage during the year. Operating revenue increased \$213,675 or 102.72%. compared to the prior year. Operating expenses increased by \$398,841 or 43.26%. The net result was an operating loss of \$(899,194). Combined with transfers of \$929,625 from the general fund and CRA for costs associated with the City Centre Parking Structure, the change in net position was \$(236,007). These results are compared to the operating loss of \$(714,028) and a decrease in net position of \$(259,917) in 2022.

<u>Internal Service Funds</u>: Internal Service Funds are designed to recover the costs of general services provided to the other fund groups. The City uses internal service funds primarily to account for the self-insurance programs for property, medical and workers' compensation.

In 2023, the medical self-insurance program showed an increase in claims of 493,319 or 6.16% compared to prior year. This year's results reflect a (1,422,178) decrease in net position compared to the (1,265,026) decrease in 2022. The City closely monitors its service utilization and will monitor the increase in claims closely. In recent years, efficiencies have been created, including the use of an employee telehealth program, which have provided cost savings to the plan.

The workers' compensation self-insurance program had an increase in claim costs of \$1,079,487 or 86.47% compared to prior year, while the estimated claims payable increased in the current year by \$459,895. Net position for workers' compensation decreased \$(117,950), compared to an increase of \$238,113 in the prior year. A decrease in costs can be attributed to an increased focus on safety training and proper use of personal protective equipment (PPE). Additionally, a single vehicle accident resulting in one employee's catastrophic injury in fiscal year 2021 and an injury that occurred in fiscal year 2022 contributed to the previous year's increased costs.

The property insurance program had a decrease in claim costs of (75,209) or (26.56)% compared to prior year. Net position for property insurance decreased (159,242) or (7.49)% compared to prior year. The City continues to be diligent in its efforts to maintain City property to meet safety standards.

Overall, the net position for the internal service funds decreased from \$17,249,702 in 2022 to \$15,550,332 in 2023, or (9.85)%.

#### CAPITAL ASSETS

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2023, amounts to \$212,636,660 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, and construction in progress. In previous years, the investment in capital had focused on planning and completing only those projects for essential services or enhanced business development. The additional half-cent sales tax approved by the City's residents in November 2016 is providing an estimated \$4,000,000 in annual revenue until 2031 that will, by law, be used for improvements to the City's infrastructure. This revenue is greatly enhancing the City's ability to fund capital projects.

Considerable investment in capital assets continues to be devoted to ensuring that the citizens of Bradenton's quality of life is both maintained and enhanced. The City's ongoing efforts to expand both the potable water Aquifer Storage and Recovery (ASR) and reclaimed water systems continue to reap results that improve the reliability of the City's overall water supply. This ASR program is working toward achieving a viable underground storage volume of 350 million gallons, adding 27% to the storage volume of the City's Evers Reservoir. At the end of fiscal year 2023, the City completed its second ASR storage system, thus achieving close to 400 million gallons of underground storage. At the end of fiscal year 2023, the City has over 550 million gallons of potable water stored underground in the ASR systems.

Multiple projects have been completed to expand the City's reclaimed water system, accounting for an increase in the beneficial use of this valuable resource by up to 5 million gallons per day. We continue to coordinate with our primary reuse customer, Braden River Utilities, to maximize the daily flow of reclaimed water to Lakewood Ranch and recently completed a project changing the disinfection process allowing the City to pump reclaimed water even during wet weather periods.

Over the past nine years, more than 11 miles of old cast-iron water mains have been replaced throughout the City to increase the reliability of the water distribution system. The replacements also include installation of all new service lines for homes and new fire hydrants and valves. In addition, a project to upgrade the City's 64 sewage lift stations is ongoing. The upgrades include providing improved electrical controls and a supervisory control and data acquisition (SCADA) system to allow for remote monitoring of the operations of all stations., pump replacements, relocation and rebuilding of older lift stations, to provide better assurance for uninterrupted wastewater collection and transmission for citizens.

A new project in design seeks to install an injection well at the Waste Water Treatment Plant (WWTP) for excess reclaimed water to serve as a fresh water barrier against salt water intrusion into the regional aquifer. This project will include construction of a fourth settling tank at the WWTP specifically for wet weather flows. A sister project to the injection well is the addition of a new wet-weather clarifier for the WWTP to allow the plant to handle the high level of wet weather flow that enters the plant. The new 150-foot diameter clarifier design was completed in fiscal year 2022 and is currently under construction to be completed in fiscal year 2025.

An annual sanitary sewer program to line old leaking sewers and brick manholes is continuing, with the intent to preserve the treatment capacity of our Waste Water Treatment Plant. This program was accelerated in 2021 and 2022 via the influx of roughly \$8M of American Rescue Plan Act funding that the City dedicated to the

sewer/manhole lining program. By the end of fiscal year 2023, the City had lined over 700 manholes and roughly 30 miles of sewer pipe.

A City-Wide stormwater model was developed that will be the planning tool for new stormwater improvement projects. Several projects have already been completed based on the model. The next major project being pursued is cooperatively funded by the Southwest Florida Water Management District (SWFWMD) and will redirect stormwater from the southern half of the Village of the Arts away from Wares Creek and take it to the Manatee River. This multi-year project was advertised for construction in 2022 and construction will commence in 2023. The City was also fortunate to procure a Resiliency Grant from the State of Florida to complete a nearly \$3M stormwater project on the eastside that will address on-going drainage issues in a disadvantaged community. Design of this new project commenced in 2022 and should go to construction in late 2024. Lastly, an \$800K stormwater project along Riverview Blvd, which sits parallel to the Manatee River, is currently under construction. This project includes check valves that prohibit the inflow of water through storm drains from the Manatee River during rain events and high tide. This project is slated to be completed in fiscal year 2024.

We are also continuing our program to upgrade all existing street lights in the city to energy-efficient LED lamps. City staff are replacing the light fixtures whenever an existing fixture burns out. At the end of fiscal year 2023, 72% of the more than 2,800 city-maintained street lights have been upgraded to LED fixtures. In addition, the City is partnering with Florida Power & Light, who has mobilized and is currently working, to install new street lights along a one mile stretch of 48<sup>th</sup> St. Ct. E., north of Manatee Avenue. This segment of the street currently has no street lighting. Installation of the new lights is expected in 2024.

An expansion of the Riverwalk commenced construction in March 2021 to essentially double the size of the park and tie it on the east end to a redevelopment of the Mineral Springs Park. The expansion is being completed in four phases, the first of which, Riverwalk East at Mineral Springs was completed in August 2022 and a grand opening of the phase was held in September 2022. The phase includes an interactive water feature celebrating the original Mineral Spring, a living shoreline in place of a concrete seawall with oyster habitat restoration, a new pier and a connected boardwalk over the Manatee River, along with an observation tower and interactive online clickable experience of all of Riverwalk. The remaining three phases of the park expansion are scheduled to be completed in 2023. The City is also partnering with the Suncoast Rotary to construct a major upgrade to Lewis Park that will transform the park into a fully ADA accessible playground, with all new equipment and related amenities, and artificial turf surfacing under the new equipment. The grand opening is scheduled in fiscal year 2024.

In fiscal year 2023, the City continued the efforts of a project design on a replacement for Fire Station #2 on the eastside. This follows on the heels of the completion of the construction of the new Fire Station #3 on the westside. In addition, planning and design was completed on a project that will convert the city-owned Red Cross building, adjacent to the new Fire Station #3, into a Public Safety Operations Center (PSOC). The new PSOC building will serve as the City's operations center during emergency situations, and serve as a forward operating center for first-in teams to the high coastal hazard zones in western Bradenton and Manatee County. Due to the hurricane season, construction was suspended until December 2023 and is projected to be completed in late fiscal year 2024.

A project to construct new sidewalks at Manatee High School was completed in fiscal year 2023. This project was 100% funded by the Florida Department of Transportation (FDOT) under the Sidewalk to Schools Program. A second Sidewalk to Schools project has been approved by FDOT for new sidewalks for the Manatee Elementary School. This project is in the design phase and is currently awaiting final FDOT approval. Construction will begin in fiscal year 2024 to be completed in early fiscal year 2025. In addition, the City continues its efforts to replace damaged sidewalk panels. Additional sidewalk projects were planned for fiscal

year 2023 on 17th and 18th Ave West and 13th Ave East. Finally, our enhanced paving program has successfully repaved over 40% of city roadways since 2012, with three miles completed in fiscal year 2023.

						Assets ted Depreciation	)					
	Governmental Activities				Business-type Activities				Total			
	2023 2022		2023		2022		2023		2022			
Land	\$	10,441,519	\$	10,441,519	\$	6,683,887	\$	6,683,887	\$	17,125,406	\$	17,125,406
Building		21,199,553		22,385,876		24,741,772		25,537,337		45,941,325		47,923,213
Infrastructure		20,919,143		20,261,403		52,105,997		43,750,571		73,025,140		64,011,974
Improvements		10,793,805		11,240,373		20,159,022		21,085,584		30,952,827		32,325,957
Machinery and Equipment		9,878,211		8,834,539		9,438,453		7,381,565		19,316,664		16,216,104
Construction in Progress		20,703,303		10,207,408		5,571,995		9,396,720		26,275,298		19,604,128
Total	\$	93,935,534	\$	83,371,118	\$	118,701,126	\$	113,835,664	\$	212,636,660	\$	197,206,782

For additional information regarding capital assets, please see Note G on pages 57 and 58 of this report.

#### **DEBT ADMINISTRATION**

At the end of the current fiscal year, the City had total bonded debt outstanding of \$40,780,780, with no general obligation debt. This is a \$3,082,397 decrease from the prior year. All City debt represents bonds secured solely by specified revenue sources.

				Bon	d Debi	and Loans Pay	able					
	Government	ivities	Business-type Activities					Total				
		2023	2022		2023		2022		2023		2022	
Revenue bonds Notes	\$	19,587,109 95,376	\$	20,840,463 187,020	\$	7,003,329 14,094,966	\$	7,224,384 15,611,310	\$	26,590,438 14,190,342	\$	28,064,847 15,798,330
Total bonds	\$	19,682,485	\$	21,027,483	\$	21,098,295	\$	22,835,694	\$	40,780,780	\$	43,863,177

The City continues to maintain a relatively low debt-to-assets ratio and far exceeds all required debt service coverage ratios. The City has been assigned an issuer rating of "AA" by Standard & Poor's and "Aa1" by Moody's.

Additional information concerning long-term debt can be found in Note I on pages 61-72 of this report.

#### ECONOMIC FACTORS AND YEAR 2024 BUDGET

Factors considered in preparing the City of Bradenton's budget for the 2024 fiscal year included the following items:

- The City experienced an increase in taxable assessed values of 13.03%. This increase in property values is estimated to generate more than \$4,700,000 in additional revenue.
- The property tax millage rate decreased to 5.7726 mills in 2024.
- Other Revenue Sources It is anticipated the City's other large sources of revenue (sales tax, franchise fees, etc.) may remain relatively stable; however the City's financial leaders remain cautious about

long-term continued effects of the pandemic, namely supply chain and product availability issues, in addition to changes in legislation due to the current political climate and/or its related impacts to the economy. Ever increasing housing, food, and energy costs continue to contribute to inflationary pressures.

- Building Permit Fees Building permit fees, which must be utilized to fund only building services, are projected to be slightly higher or consistent with the prior year. Bradenton continues to see growth in construction and development.
- The City's local unemployment rate increased slightly, going from 2.7% to 3.3%. but remains below the national unemployment rate of 3.8%.
- City population increased slightly to 56,961 from 56,923 in the prior year.
- Union contracts are in place through the following dates: AFSCME 9/2025, Police 9/2025, Fire 9/2025.
- Sales Tax A fifteen (15) year one-half cent sales tax was passed by the voters in November 2016. The increased tax has resulted in an estimated \$4,000,000 in additional revenues each year to be used for infrastructure-related items. Sales estimates have not seen the decreases that were initially forecast during the pandemic. Revenue levels are anticipated to remain similar to prior years.
- The City continues ongoing communication with the Manatee County Property Appraiser and closely monitors national, state and local economic indicators to determine any impact on its financial forecasts.

The City taxes its citizens in a manner that provides a balance of essential services with the quality of life they have come to expect. City Council continuously evaluates this balance, and takes into account the annual forecast of property valuations when setting the millage rate. This approach has resulted in a millage rate that has remained stable.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide users with a general overview of the City of Bradenton's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Bradenton, Department of Finance, Old Main Street, Bradenton, Florida 34205; or through the City's website at *www.cityofbradenton.com*.

#### CITY OF BRADENTON, FLORIDA STATEMENT OF NET POSITION September 30, 2023

	Primary Government					
		Governmental	Business-Type			
		Activities	Activities	Total		
Assets						
Cash and investments	\$	125,329,246	66,606,451	191,935,697		
Receivables (net of allowance for uncollectibles)		5,948,665	4,460,216	10,408,881		
Prepaid items		202,569	-	202,569		
Due from other governments		4,707,851	-	4,707,851		
Inventory		979,591	10,591	990,182		
Internal balances Lease interest receivables		(2,180,504)	2,180,504	242,174		
Lease receivables		242,174 17,001,852	-	17,001,852		
Capital assets:		17,001,652	-	17,001,652		
Nondepreciable capital assets		31,144,822	12,255,882	43,400,704		
Depreciable capital assets, net		62,790,712	106,445,244	169,235,956		
Right-to-use assets		119,368	42,899	162,267		
Swap rate agreement asset		212	1,425	1,637		
Total assets		246,286,558	192,003,212	438,289,770		
Total assets		240,280,558	192,003,212	438,289,770		
<b>Deferred Outflows of Resources</b>						
Related to pension plan		16,959,305	2,852,101	19,811,406		
Related to OPEB		2,577,546	811,287	3,388,833		
Loss on refunding of debt		614,998	-	614,998		
Total deferred outflows of resources		20,151,849	3,663,388	23,815,237		
Liabilities						
Accounts payable and other current liabilities	\$	2,942,587	1,443,166	4,385,753		
Accrued payroll	Ψ	1,695,714	331,900	2,027,614		
Accrued interest payable		74,766	27,476	102,242		
Interest payable-leases		-	158	102,212		
Due to other governments		12,939	4,727	17,666		
Unearned revenue		5,534,215	60	5,534,275		
Noncurrent liabilities:		5,551,215	00	5,551,275		
Due within one year		2,258,358	1,977,643	4,236,001		
Due in more than one year		2,230,330	1,977,015	1,250,001		
Net pension liability		42,184,105	12,588,220	54,772,325		
Total OPEB liability		12,919,816	4,066,531	16,986,347		
Revenue bonds payable		18,414,704	6,788,329	25,203,033		
Notes payable		20,270	12,544,592	12,564,862		
Estimated claims payable		1,558,221		1,558,221		
Compensated absences		1,577,027	347,113	1,924,140		
Lease liability		90,102	31,630	121,732		
Customer deposits		-	1,123,719	1,123,719		
Total liabilities		89,282,824	41,275,264	130,558,088		
Deferred Inflows of Resources						
Related to pension plan		3,881,471	388,330	4,269,801		
Related to OPEB		10,033,764	3,158,142	13,191,906		
Fair value of swap agreement		212	1,425	1,637		
Lease-related inflows of resources		16,522,392	1,425	16,522,392		
Total deferred inflows of resources		30,437,839	3,547,897	33,985,736		
			- ) )			
Net Position						
Net investment in capital assets		73,472,288	97,246,268	170,718,556		
Restricted for:						
Debt service		4,373	-	4,373		
Grants		341,519	-	341,519		
Impact fees		5,931,908	-	5,931,908		
Public safety		800,245	-	800,245		
Public works/transportation		364,274	-	364,274		
Unrestricted		65,803,137	53,597,171	119,400,308		
Total net position		146,717,744	150,843,439	297,561,183		
Total liabilities, deferred inflows of resources						
and net position	\$	266,438,407	195,666,600	462,105,007		
	Ψ	_00,100,107	170,000,000			

The notes to the financial statements are an integral part of this statement.

#### CITY OF BRADENTON, FLORIDA STATEMENT OF ACTIVITIES For the Fiscal Year Ended September 30, 2023

		Program Revenues			Net (Expenses) Revenue and Changes in Net Position					
	=				Primary Government					
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total			
Primary government										
Governmental activities										
General government	\$ 16,671,736	2,844,435	2,731,822	-	(11,095,479)	-	(11,095,479)			
Public safety	40,484,632	1,330,048	487,071	640,092	(38,027,421)	-	(38,027,421)			
Transportation	5,576,005	1,989,847	378,129	-	(3,208,029)	-	(3,208,029)			
Economic environment	2,076,290	464,336	900,004	5,081,730	4,369,780	-	4,369,780			
Culture and recreation	4,964,808	348,380	150,739	225,000	(4,240,689)	-	(4,240,689)			
Interest on long-term debt	676,051	-	-	-	(676,051)	-	(676,051)			
Total governmental activities	70,449,522	6,977,046	4,647,765	5,946,822	(52,877,889)	-	(52,877,889)			
Business-type activities										
Water-sewer	24,534,516	28,680,804	-	1,936,807	-	6,083,095	6,083,095			
Sanitation	9,766,017	9,888,117	-	-	-	122,100	122,100			
Parking	1,632,750	379,550	-	-	-	(1,253,200)	(1,253,200)			
Golf course	1,859,764	2,349,951	-	-	-	490,187	490,187			
Total business-type activities	37,793,047	41,298,422		1,936,807		5,442,182	5,442,182			
Total primary government	\$ 108,242,569	48,275,468	4,647,765	7,883,629	(52,877,889)	5,442,182	(47,435,707)			
	General revenues									
	Property taxes				33,094,665	-	33,094,665			
	Utility taxes				6,570,213	-	6,570,213			
	Public service taxes				2,772,648	-	2,772,648			
	Half-cent sales taxes				6,042,443	-	6,042,443			
	Infrastructure sales tax				6,123,539	-	6,123,539			
	Local business taxes				171,577	-	171,577			
	Franchise fees				4,358,300	-	4,358,300			
	State revenue sharing,	unrestricted			5,300,415	-	5,300,415			
	Unrestricted investmen	t earnings			4,820,417	2,397,784	7,218,201			
	Gain on sale of capital	assets			314,299	188,928	503,227			
	Miscellaneous				447,165	93,692	540,857			
	Transfers				(496,724)	496,724	-			
	Total general revenues	and transfers		-	69,518,957	3,177,128	72,696,085			
	Change in net position	1		=	16,641,068	8,619,310	25,260,378			
	Net position, beginning				130,076,676	142,224,129	272,300,805			
	Net position, ending			\$	146,717,744 \$	150,843,439 \$	297,561,183			

The notes to the financial statements are an integral part of this statement.

#### CITY OF BRADENTON, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2023

		General Fund	State Housing Initiatives Partnership Program	Half Cent Infrastructure Surtax
Assets				
Cash and cash equivalents Accounts receivable	\$	69,942,327 2,790,164	1,255,973 1,425,753	4,383,164
Prepaid items		24,713	-	-
Other receivables		738,197	-	-
Due from other funds		1,026,878	-	-
Due from other governments		1,248,704	-	606,323
Inventory		979,591	-	-
Advances to other funds		419,664		
Total assets	\$	77,170,238	2,681,726	4,989,487
Liabilities, deferred inflows, and fund balances				
Liabilities	\$	1 452 152	100	712 602
Accounts payable Accrued salaries, wages and benefits	Ф	1,453,153 1,679,438	109	713,693
Advances from other funds		1,079,438	-	-
Due to other funds		_	1,533	_
Due to other governments		12,939	1,555	_
Unearned revenues		428,611	910,420	-
Total liabilities		3,574,141	912,062	713,693
		- ) )		
<b>Deferred inflows of resources</b>				
Unavailable revenue		2,688,673	1,425,753	
Total deferred inflows of resources		2,688,673	1,425,753	
Fund balances Non-spendable:				
Non-spendable prepaid items		24,713	-	-
Non-spendable inventory Non-spendable advances to other		979,591	-	-
funds		419,664	-	-
Restricted for: Debt service				
Grants		-	343,911	-
Impact fee programs		_		_
Public safety		397,930	-	-
Public works/transportation		364,274	-	-
Committed to:		, -		
Capital projects		-	-	4,275,794
Emergency and disaster reserve		5,083,557	-	-
Assigned:				
Special obligation debt services		9,660,425	-	-
Compensated absences		2,380,665	-	-
Red Light Safety Program		240,987	-	-
Unassigned		51,355,618		-
Total fund balances		70,907,424	343,911	4,275,794
Total liabilities, deferred inflows, and fund balances	\$	77,170,238	2,681,726	4,989,487
		• . •	0.1.1	

The notes to the financial statements are an integral part of this statement.

#### CITY OF BRADENTON, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2023

-	American Rescue Plan Act	Other Nonmajor Governmental Funds	Total Governmental Funds
Assets			
Cash and cash equivalents	4,604,016	27,975,597	108,161,077
Accounts receivable	-	813,188	5,029,105
Prepaid items	-	798	25,511
Other receivables	-	1,793	739,990
Due from other funds	-	44,290	1,071,168
Due from other governments	-	2,852,824	4,707,851
Inventory	-	-	979,591
Advances to other funds	-	-	419,664
Total assets	4,604,016	31,688,490	121,133,957
Liabilities, deferred inflows, and fund balances			
Liabilities			
Accounts payable	126,256	633,101	2,926,312
Accrued salaries, wages and benefits	1,291	14,985	1,695,714
Advances from other funds	-	99,946	99,946
Due to other funds	-	2,985,771	2,987,304
Due to other governments	-	-	12,939
Unearned revenues	3,968,351		5,307,382
Total liabilities	4,095,898	3,733,803	13,029,597
Deferred inflows of resources			
Unavailable revenue	-	813,188	4,927,614
Total deferred inflows of resources	-	813,188	4,927,614
Fund balances			
Non-spendable:			
Non-spendable prepaid items	_	798	25,511
Non-spendable inventory	_	-	979,591
Non-spendable advances to other			575,551
funds	-	-	419,664
Restricted for:			,
Debt service	-	4,373	4,373
Grants	-	(2,392)	341,519
Impact fee programs	-	5,931,908	5,931,908
Public safety	-	402,315	800,245
Public works/transportation	-	-	364,274
Committed to:			
Capital projects	508,118	20,804,497	25,588,409
Emergency and disaster reserve	-	-	5,083,557
Assigned:			
Special obligation debt services	-	-	9,660,425
Compensated absences	-	-	2,380,665
Red Light Safety Program	-	-	240,987
Unassigned	-	-	51,355,618
Total fund balances	508,118	27,141,499	103,176,746
Total liabilities, deferred inflows, and fund balances	4,604,016	31,688,490	121,133,957
The notes to the financial statements ar			

Total fund balances for governmental funds		\$ 103,176,746
Amounts reported for governmental activities in the statement of net position are different because:		
Lease assets used in governmental activities are not financial resources and therefore, are not reported in the governmental funds		
Lease interest receivables Lease receivables		242,174 17,001,852
Right-to-use asset		119,368
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. Cost	\$ 160,165,606	
Less accumulated depreciation	(66,230,072)	
Deferred outflows of resources are not due and payable in the current period and therefore are not reported in the governmental funds. These deferred outflows of resources consist of pension related		93,935,534
contributions, loss on refunding of debt and OPEB.		20,151,849
Other long-term assets are not available to pay for current period expenditures and, therefore, are not reported in the governmental funds:		
Long-term receivables and due from other governments		4,927,614
Internal service funds are used by management to charge the cost of self-insurance property insurance, medical and workers' compensation insurance funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net position.		14,966,246
Deferred inflows of resources are not available to pay for current		
expenditures and therefore are not reported in the governmental funds.		
These deferred inflows of resources consist of leases, pension and OPEB related items.		(30,437,627
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Notes payable Revenue bonds payable, net	(95,376) (19,587,109)	
Total OPEB liability	(12,919,816)	
Net pension liability Compensated absences	(42,184,105) (2,380,665)	
Accrued interest payable	(74,766)	
Lease liability	(124,175)	(77 266 012
		 (77,366,012
Total net position of governmental activities		\$ 146,717,744

#### CITY OF BRADENTON, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the Fiscal Year Ended September 30, 2023

	 General Fund	State Housing Initiatives Partnership Program	Half Cent Infrastructure Surtax
Revenues			
Taxes	\$ 44,758,606	-	6,123,539
Licenses and permits	1,713,584	-	-
Intergovernmental grants	575,091	14,587	-
Impact fees	-	-	-
Shared revenues	5,300,415	-	-
Payments in lieu of taxes	95,038	-	-
Charges for services	3,364,966	-	-
Fines and forfeitures	117,953	-	-
Interest and investment earnings (losses)	3,564,415	13,440	194,421
Rents	950,954	-	-
Franchise fees	4,358,300	-	-
Miscellaneous	751,755	-	-
Special assessments, property owners Total revenues	 551,384	114,144	- ( 217.0(0
1 otal revenues	 66,102,461	142,171	6,317,960
<b>Expenditures</b> Current			
General government	11,463,326	-	-
Public safety	31,191,076	-	-
Transportation	4,378,360	-	-
Economic environment	-	14,587	-
Culture and recreation	2,147,331	-	-
Debt service			
Principal	-	-	-
Interest	-	-	-
Fees and expenditures	-	-	-
Capital outlay	 1,798,713		7,572,186
Total expenditures	 50,978,806	14,587	7,572,186
Excess (deficiency) of revenues over (under) expenditures	15,123,655	127,584	(1,254,226)
(anality) enpenditures	 10,120,000	127,001	(1,201,220)
Other financing sources (uses)			
Transfers from other funds	1,537,184	-	-
Transfers to other funds	(5,245,618)	-	-
Leases under GASB 87	143,242	-	-
Total other financing sources (uses)	 (3,565,192)	-	-
Net change in fund balances	 11,558,463	127,584	(1,254,226)
Fund balances, beginning	 59,348,961	216,327	5,530,020
Fund balances, ending	\$ 70,907,424	343,911	4,275,794

#### CITY OF BRADENTON, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the Fiscal Year Ended September 30, 2023

	American Rescue Plan Act	Other Nonmajor Governmental Funds	Total Governmental Funds
Revenues			
Taxes	-	3,892,940	54,775,085
Licenses and permits	-	-	1,713,584
Intergovernmental grants	5,645,596	3,310,737	9,546,011
Impact fees	-	593,571	593,571
Shared revenues	-	-	5,300,415
Payments in lieu of taxes	-	-	95,038
Charges for services	-	267,232	3,632,198
Fines and forfeitures	-	7,276	125,229
Interest and investment earnings (losses)	431,969	627,672	4,831,917
Rents	-	45,618	996,572
Franchise fees	-	-	4,358,300
Miscellaneous	-	158,595	910,350
Special assessments, property owners	-	38,285	703,813
Total revenues	6,077,565	8,941,926	87,582,083
Expenditures Current General government Public safety Transportation Economic environment Culture and recreation Debt service Principal Interest Fees and expenditures Capital outlay Total expenditures Excess (deficiency) of revenues	112,535 - - - - - - - - - - - - - - - - - -	2,748,213 129,455 1,542,001 1,222,474 802,297 566 4,250,290 10,695,296	$14,211,539 \\31,320,531 \\4,378,360 \\1,669,123 \\2,147,331 \\1,222,474 \\802,297 \\566 \\19,154,250 \\74,906,471 \\$
over (under) expenditures	431,969	(1,753,370)	12,675,612
Other financing sources (uses)			
Transfers from other funds	-	5,485,774	7,022,958
Transfers to other funds	-	(2,274,064)	(7,519,682)
Leases under GASB 87	-	(_,_ , , , , , , , , , , , , , , , , , ,	143,242
Total other financing sources (uses)		3,211,710	(353,482)
Net change in fund balances	431,969	1,458,340	12,322,130
Fund balances, beginning	76,149	25,683,159	90,854,616
Fund balances, ending	508,118	27,141,499	103,176,746

Amounts reported for governmental activities in the statement of activities are	
different because:	

Net change in fund balances, total governmental funds	S	\$ 1	2,322,130
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay additions exceeded depreciation in the current period:			
Capital outlay \$	18,277,719		
Capital outlay-lease assets	143,242		
Amortization-lease assets	(23,874)		
Less depreciation expense	(5,771,241)	1	2,625,846
	(3,771,211)	1	2,020,010
The net effect of various miscellaneous transactions involving capital assets			
(i.e., sales, trade-ins and donations).	(1,0.42,0.62)	(	1 0 42 0 (2)
Net book value of capital assets disposed	(1,942,062)	(	1,942,062)
The issuance of long-term debt (e.g. bonds, leases) provides current financial			
resources to governmental funds, while the repayment of the principal or			
long-term debt consumes the current financial resources of governmental funds.			
Neither transaction, however, has any effect on net position. Also, governmental			
funds report the effect of premiums, discounts and similar items when debt is			
first issued or refunded, whereas these amounts are deferred and amortized in			
the statement of activities. This amount is the net effect of these differences in			
the treatment of long-term debt and related items.			
Principal repayments:			
Notes payable	91,644		
Revenue bonds payable	1,130,830		
Amortization of discounts/premiums and deferred outflows for loss on	1,150,050		
refunding	81,524		1,303,998
	01,524		1,505,770
Leases under GASB 87			(143,242)
Some revenues in the statement of activities do not provide current financial			
resources.			
Change in unavailable revenue			(334,284)
Change in lease interest receivables			81,493
Change in lease receivables			(406,436)
6			( )
Some expenses reported in the statement of activities do not require the use of			
current financial resources and, therefore, are not reported as expenditures in			
governmental funds (future use).			
Lease-related inflows of resources	664,458		
Other Postemployment Benefits (OPEB) and related deferrals	747,611		
Compensated absences	(181,706)		
Accrued interest payable	4,288		
Lease liability	19,067		
Net pension asset/liability and related deferrals	(6,948,442)	6	5,694,724)
1 <u> </u>	(-,,)	(	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Internal service funds are used by management to charge the cost of medical,			
property and workers' compensation insurances. This is the change in net			
position allocated to governmental activities		(	1 171 651)

position allocated to governmental activities.		(1,171,651)
Change in net position of governmental activities	\$	16,641,068

#### CITY OF BRADENTON, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2023

	Business-type Activities-Enterprise Funds					Governmental	
	Water and Sewer Fund	Sanitation Fund	Parking Fund	Golf Course Fund (Nonmajor)	Total	Activities- Internal Service Funds	
Assets							
Current assets	\$ 55.550.207	0 400 507	80.572	1 542 125	(( (0( 151	17 1 (0 1 (0	
Cash and cash equivalents Customer accounts receivable	\$ 55,550,207 3,287,601	9,423,537 1,141,012	89,572	1,543,135	66,606,451 4,428,613	17,168,169	
Allowance for uncollectibles	(190,000)	1,141,012	-	-	(190,000)	-	
Other receivables	200,700	639	8,459	11,805	221,603	179,570	
Due from other funds	1,806,136	-	110,000	-	1,916,136	-	
Prepaid items	-	-	-	-	-	177,058	
Inventory				10,591	10,591		
Total current assets	60,654,644	10,565,188	208,031	1,565,531	72,993,394	17,524,797	
Noncurrent assets							
Swap rate agreement asset	-	-	1,425	-	1,425	-	
Capital assets							
Land	3,630,184	-	1,097,797	1,955,906	6,683,887	-	
Buildings Machinery and equipment	17,857,306 12,836,328	891,429 11,100,371	23,982,425 229,448	216,363 610,176	42,947,523 24,776,323	-	
Infrastructure	206,787,837	689,697	229,448	1,309,660	209,007,194	-	
Construction work in progress	5,571,995		-		5,571,995	-	
Less: accumulated depreciation	(156,517,006)	(7,144,784)	(4,631,017)	(1,992,989)	(170,285,796)		
Total capital assets	90,166,644	5,536,713	20,898,653	2,099,116	118,701,126		
				(4.2.40	(1.2.40		
Right-to-use assets Less: accumulated amortization	-	-	-	64,349 (21,450)	64,349 (21,450)	-	
Less. accumulated amortization	<u> </u>			(21,450)	(21,450)		
Total lease assets	<u> </u>			42,899	42,899		
Total capital and lease assets	90,166,644	5,536,713	20,898,653	2,142,015	118,744,025		
Total noncurrent assets	90,166,644	5,536,713	20,900,078	2,142,015	118,745,450		
Total assets	150,821,288	16,101,901	21,108,109	3,707,546	191,738,844	17,524,797	
Deferred outflows of resources							
Related to pension plans	1,829,650	753,385	53,813	215,253	2,852,101	-	
Related to OPEB	513,747	214,852	4,744	77,944	811,287		
Total deferred outflows of resources	2,343,397	968,237	58,557	293,197	3,663,388		
Total assets and deferred outflows	¢ 152 161 605	17 070 129	21,166,666	4 000 742	105 402 222	17 524 707	
of resources	\$ 153,164,685	17,070,138	21,100,000	4,000,743	195,402,232	17,524,797	

#### CITY OF BRADENTON, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2023

	Business-type Activities-Enterprise Funds					Governmental
	Water and Sewer	Sanitation	Parking	Golf Course Fund		Activities- Internal
	Fund	Fund	Fund	(Nonmajor)	Total	Service Funds
Liabilities and Net Position Current liabilities						
Accounts payable	\$ 1,026,213	398,167	5,317	18,196	1,447,893	16,275
Accrued payroll	202,585	76,251	2,224	50,840	331,900	-
Accrued interest payable	26,644	-	832	-	27,476	-
Interest payable-leases	-	-	-	158	158	-
Unearned revenues	-	-	60	-	60	226,833
Current portion of long-term liabilities	1,270,690	46,242	632,295	15,796	1,965,023	173,136
Short-term lease liability				12,620	12,620	
Total current liabilities	2,526,132	520,660	640,728	97,610	3,785,130	416,244
Noncurrent liabilities						
Revenue bonds payable, net	-	-	6,788,329	-	6,788,329	-
Notes payable	12,438,006	-	106,586	-	12,544,592	-
Estimated payable for outstanding						1 550 001
claims	-	-	-	-	-	1,558,221
Customer deposits	1,119,878	3,841	-	-	1,123,719	-
Total OPEB liability	2,575,130	1,076,934	23,781	390,686	4,066,531	-
Net pension liability	8,075,462	3,325,190	237,514	950,054	12,588,220	-
Compensated absences Advances from other funds	237,620	80,398	1,632	27,463	347,113	-
Lease liability	-	319,718	-	21.620	319,718	-
Lease hability				31,630	31,630	
Total long-term liabilities	24,446,096	4,806,081	7,157,842	1,399,833	37,809,852	1,558,221
Total liabilities	26,972,228	5,326,741	7,798,570	1,497,443	41,594,982	1,974,465
Deferred inflows of resources						
Related to pension plans	249,117	102,578	7,327	29,308	388,330	-
Related to OPEB	1,999,893	836,367	18,469	303,413	3,158,142	-
Fair value of swap agreement	-,-,-,	-	1,425	-	1,425	-
Total deferred inflows of resources	2,249,010	938,945	27,221	332,721	3,547,897	
	,				; <u>     ;          ;</u>	
Net Position						
Net investment in capital assets	76,239,407	5,536,713	13,372,382	2,097,766	97,246,268	-
Unrestricted	47,704,040	5,267,739	(31,507)	72,813	53,013,085	15,550,332
Total net position	123,943,447	10,804,452	13,340,875	2,170,579	150,259,353	15,550,332
Total liabilities, deferred inflows of						
resources and net position	\$ 153,164,685	17,070,138	21,166,666	4,000,743	195,402,232	17,524,797
Net position, above					\$ 150,259,353	
Adjustments to reflect consolidation of in	ternal service fund ac	tivities related to er	nterprise funds		584,086	
Net position of business-type activities					\$ 150,843,439	

#### CITY OF BRADENTON, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS For the Fiscal Year Ended September 30, 2023

		Governmental				
	Water and		e Activities-Enter	Golf Course		Activities-
	Sewer	Sanitation	Parking	Fund		Internal
	Fund	Fund	Fund	(Nonmajor)	Total	Service Funds
Operating revenues						
Charges for services	\$ 28,699,438	9,895,617	421,697	2,350,362	41,367,114	12,991,954
Operating expenses						
Personal services	8,823,053	4,240,336	185,178	1,166,762	14,415,329	-
Contractual services	1,667,907	106,761	23,560	51,881	1,850,109	1,260,409
Supplies and materials	7,040,129	1,497,048	118,246	449,473	9,104,896	2,578,704
Repairs and maintenance	1,324,685	637,064	501,182	61,500	2,524,431	-
Utilities	1,154,095	1,922,303	4,952	16,531	3,097,881	-
Claims	-	-	-	-	-	11,039,360
Depreciation and amortization cost	4,000,581	1,207,255	487,773	70,849	5,766,458	
Total operating expenses	24,010,450	9,610,767	1,320,891	1,816,996	36,759,104	14,878,473
Operating income (loss)	4,688,988	284,850	(899,194)	533,366	4,608,010	(1,886,519)
Non-operating revenues (expenses)						
Interest and investment earnings (losses)	1,809,787	497,018	17,152	73,827	2,397,784	187,149
Gain (loss) on disposition of assets	(19,336)	208,264	-	-	188,928	-
Interest expenses and fiscal charges	(179,611)	(15,890)	(308,590)	(2,133)	(506,224)	
Total non-operating revenues						
(expenses)	1,610,840	689,392	(291,438)	71,694	2,080,488	187,149
Income (loss) before capital						
contributions and transfers	6,299,828	974,242	(1,190,632)	605,060	6,688,498	(1,699,370)
Capital contributions	1,936,807	-	25,000	-	1,961,807	-
Transfers from other funds	-	72,599	929,625	-	1,002,224	-
Transfers to other funds	(255,500)	(250,000)	-	-	(505,500)	
Change in net position	7,981,135	796,841	(236,007)	605,060	9,147,029	(1,699,370)
Total net position, beginning	115,962,312	10,007,611	13,576,882	1,565,519	141,112,324	17,249,702
Total net position, ending	\$ 123,943,447	10,804,452	13,340,875	2,170,579	150,259,353	15,550,332
Change in net position, above					\$ 9,147,029	
Adjustment to reflect the consolidation of inte	ernal service fund acti	vities related to en	terprise funds		(527,719)	
Change in net position of business-type activi	ties				\$ 8,619,310	

#### CITY OF BRADENTON, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

# For the Fiscal Year Ended September 30, 2023 Business-type Activities - Enterprise Funds

	Business-type Activities - Enterprise Funds					
	Water and Sewer Fund	Sanitation Fund	Parking Fund	Golf Course Fund (Nonmajor)	Total	Governmental Activities - Internal Service Funds
Cash flows from operating activities						
Receipts from customers and users	\$ 29,023,535	9,911,520	541,096	2,338,557	41,814,708	13,272,311
Payments to suppliers	(11,317,344)	(4,087,832)	(659,224) (02,145)	(572,086)	(16,636,486) (12,787,733)	(3,841,043)
Payments to employees	(8,012,638)	(3,546,358)	(92,145)	(1,136,592)	(12,787,733)	(10,591,879)
Net cash provided (used) by operating activities	9,693,553	2,277,330	(210,273)	629,879	12,390,489	(1,160,611)
Cash flows from non-capital financing activities						
Advances (to)/from other funds	-	(234,110)	-	-	(234,110)	-
Due from other funds	(1,806,136)	-	(105,700)	-	(1,911,836)	
Transfers from other funds	-	72,599	929,625	-	1,002,224	-
Transfers to other funds	(255,500)	(250,000)	-	-	(505,500)	
Net cash provided (used) by non-capital and related						
financing activities	(2,061,636)	(411,511)	823,925		(1,649,222)	
Cold form from a with lond which differencies a sticities						
Cash flow from capital and related financing activities Payments of lease obligations	_	_	_	(12,135)	(12,135)	_
Proceeds from sales of depreciable assets	8,824,498	208,264	-	(12,135)	9,032,762	-
Principal paid on capital debt	(1,115,520)		(605,824)	-	(1,721,344)	-
Interest paid on capital debt	(182,083)	(15,890)	(325,283)	(2,133)	(525,389)	-
Capital contributions	-	-	25,000	-	25,000	-
Grant capital contributions	1,936,807	-	-	-	1,936,807	-
Acquisition and construction of capital assets	(16,945,803)	(2,469,760)	(99,688)	(27,940)	(19,543,191)	
Net cash (used) by capital related	(7.492.101)	(2, 277, 28())	(1.005.705)	(42,208)	(10.907.400)	
financing activities	(7,482,101)	(2,277,386)	(1,005,795)	(42,208)	(10,807,490)	
Cash flows from investing activities						
Interest and investment earnings (losses)	1,809,787	497,018	17,152	73,827	2,397,784	187,149
Net cash provided (used) by investing activities	1,809,787	497,018	17,152	73,827	2,397,784	187,149
		· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·		
Net increase (decrease) in cash and cash equivalents	1,959,603	85,451	(374,991)	661,498	2,331,561	(973,462)
~					< · · · · · · · · · · · · · · · · · · ·	
Cash and cash equivalents, October 1, 2022	53,590,604	9,338,086	464,563	881,637	64,274,890	18,141,631
Cash and cash equivalents, September 30, 2023	\$ 55,550,207	9,423,537	89,572	1,543,135	66,606,451	17,168,169
Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss)	\$ 4,688,988	284,850	(899,194)	533,366	4,608,010	(1,886,519)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	• , , ,	,	(,.,	,	,,	()
Depreciation expense	4,000,581	1,207,255	487,773	57,979	5,753,588	-
Amortization expense	-	-	-	12,870	12,870	
(Increase) decrease:	100.070	17 202			150 755	
Accounts receivable Prepaid expenses	133,373 28,982	17,382	-	-	150,755 28,982	(3,703)
Inventories and other current assets	20,902	-	-	1,880	1,880	(3,703)
Due from other funds	(127,617)	-	-	-	(127,617)	
Due from other governments	329,972	(639)	120,179	(11,805)	437,707	264,379
Deferred outflows related to pension	9,048	(58,685)	(28,391)	42,601	(35,427)	-
Deferred outflows related to OPEB	64,368	3,394	3,244	3,036	74,042	-
Increase (decrease):	(150,510)	55.044	(11.00.0)	5 410	(00.001)	(10 (11)
Accounts payable Accrued liabilities	(159,510) 26,140	75,344 19,869	(11,284) (35)	5,419 26,127	(90,031) 72,101	(10,641)
Accrued compensated absences	(26,546)	(18,082)	(754)	(10,277)	(55,659)	-
Unearned revenues	(20,540)	(10,002)	(780)	(10,277)	(780)	15,978
Customer deposits	(11,631)	(840)	-	-	(12,471)	-
Estimated payable for outstanding claims	-	-	-	-	-	459,895
Total OPEB liability	(1,255,348)	(369,119)	(29,153)	(145,870)	(1,799,490)	-
Net pension liability	1,254,296	748,006	143,203	(6,526)	2,138,979	-
Deferred inflows related to pension	(66,716)	(16,750)	2,960	(14,983)	(95,489)	-
Deferred inflows related to OPEB	805,173	385,345	1,959	136,062	1,328,539	-
Total adjustments	5,004,565	1,992,480	688,921	96,513	7,782,479	725,908
Net cash provided (used) by operating activities	\$ 9,693,553	2,277,330	(210,273)	629,879	12,390,489	(1,160,611)
NONCASH CAPITAL ACTIVITIES						
Loss on disposal of capital assets	\$ 8,843,834	-	_	-	8,843,834	-
Borrowing under lease agreement		-	-	64,349	64,349	
Change in fair value of interest rate swaps	-	-	6,408	-	6,408	-
- · ·			*		, · ·	

## CITY OF BRADENTON, FLORIDA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS September 30, 2023

	Pension Trust Funds
Assets	
Accounts receivable	\$ 109,926
Interest receivable	169,465
Investments, at fair value	
U.S. Government obligations	14,591,373
Domestic corporate bonds	6,253,660
Convertible preferred stock	280,298
Convertible bonds	2,948,310
Foreign stock	6,736,651
Municipal obligations	402,425
Domestic stocks	56,307,410
Mortgage backed	5,680,699
Collateralized mortgage backed	855,297
Foreign bonds	349,539
Mutual funds	34,233,063
Real estate investment trust	21,601,261
Money market fund	3,315,162
Total investments	153,555,148
Total assets	153,834,539
Liabilities	
Accounts payable	125,676
Total liabilities	125,676
Net position	
Restricted for pension benefits	\$ 153,708,863
-	

#### CITY OF BRADENTON, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS For the Fiscal Year Ended September 30, 2023

	Pension Trust Funds
Additions	
Contributions	
Employer	\$ 3,460,283
Plan members	1,200,440
State of Florida (from City's General Fund)	 1,263,837
Total contributions	5,924,560
Investment earnings	
Interest and dividends	3,785,638
Net (decrease) increase in fair	
value of investments	 11,269,168
Total investment earnings	15,054,806
Less investment expenses	(526,837)
Net investment earnings	 14,527,969
Total additions, net	 20,452,529
Deductions	
Benefits	10,333,441
Administrative expenses	 259,845
Total deductions	 10,593,286
Change in net position	9,859,243
Net position, beginning	 143,849,620
Net position, ending	\$ 153,708,863

#### **<u>NOTE A</u>** – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Bradenton, Florida (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### **Reporting Entity**

The City of Bradenton, Florida, was incorporated in 1903. It is located on the west coast of Florida, approximately midway down the state, and is comprised of 14.35 square miles with a population of 56,961. The current charter was authorized under Chapter 22219, Laws of Florida, Special Acts of 1943. The City is a municipal corporation and operates under a mayor-council form of government. It provides services to its residents in the form of law enforcement, fire and public safety, street maintenance, code enforcement, culture and recreation, water and sewer, sanitation, planning and zoning, and general administrative services.

This report includes all funds, departments, agencies, boards and commissions, and other organizational units that are administered by the mayor and/or controlled by, or dependent upon the City Council as set forth in the City Charter. The City, a primary government, has reviewed for inclusion all potential component units for which it may be financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. GASB Statement No. 61, *The Financial Reporting Entity: Omnibus, which amended GASB Statement No. 14*, has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization, or (2) the potential for the organization to provide specific financial benefits to or impose specific financial burdens on the City.

*Blended Component Units*: There is one (1) component unit which is legally separate from the City, but is so intertwined with the City that it is, in substance, the same as the City. It is reported as part of the City and blended into the appropriate funds. Resolution 15-17, adopted in June 2015, authorizes the City Council of the City of Bradenton to declare itself the Community Redevelopment Agency (CRA) for the City of Bradenton pursuant to the provisions of Florida Statute 163.357. The purpose of this entity is to revitalize targeted areas in the City, comprising the redevelopment areas set forth in Resolution 79-55, as amended and Resolution 93-62 and Resolution 00-39. The CRA reports three different funds in these financial statements, one for each area. The areas are described as follows:

a. Bradenton Community Redevelopment Area (CRA)

The Bradenton CRA is a dependent special district created pursuant to Florida Statute 163 and City of Bradenton Ordinance 2219 passed by the Bradenton City Council on May 28, 1980. The City provides funding on an annual basis to the CRA via ad valorem tax based on the 1980 base year.

b. <u>14th Street Community Redevelopment Area (CRA)</u>

The 14<sup>th</sup> Street CRA is a dependent special district created pursuant to Florida Statute 163 and City of Bradenton Ordinance 2504 passed by the Bradenton City Council on November 24, 1993. The City provides funding on an annual basis to the CRA via ad valorem tax based on the 1993 base year. The Downtown Development Authority (DDA) serves as an advisory board to both the Bradenton CRA and the 14<sup>th</sup> Street CRA. The DDA is an administrative unit only, with no assets, liabilities, equity, revenue or expenses/expenditures as of the year ended September 30, 2023.

#### c. <u>Central Community Redevelopment Area (CCRA)</u>

The Central CRA is a dependent special district created by the Community Redevelopment Act of 1969, Chapter 163 Part III, Florida Statutes, and City of Bradenton Ordinance 2628 passed by the Bradenton City Council on July 12, 2000. The Community Redevelopment Plan provides a framework for coordinating and facilitating public and private redevelopment of the Central Redevelopment District and adjacent areas. Seven community members serve as an advisory board to the CCRA.

The City of Bradenton Community Redevelopment Agency is, by GAAP definition, a component unit of the City, as the City exercises financial accountability over, and has a benefit/burden relationship with it. The members of the City Council serve as the Board for all component units of the City, and therefore serve as the Board for the CRA. The financial statements of each CRA area are also included as nonmajor special revenue funds in the City's Annual Comprehensive Financial Report.

There were no component units for which the CRA was financially accountable.

The Mayor and City Council are also responsible for appointing members to the boards of the following organizations. The City's accountability for these organizations does not extend beyond making the appointments, except as noted above.

Architectural Review Board Affordable Housing Advisory Board Planning Commission Merit Board Tree and Land Preservation Board Fire Pension Board Grievance Board

Construction Board of Rules and Appeals Code Enforcement Board Bradenton Housing Authority Police Pension Board Central Community Redevelopment Agency Nuisance Abatement Board

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund, and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flow. Property taxes, grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considered property taxes and other revenue sources as available if they were collected within 60 days after fiscal year-end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to the net pension liability, compensated absences, claims and judgments, and other postemployment benefits (OPEB), are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

- a. The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- b. The *State Housing Initiatives Partnership Program (SHIPP) Fund* is used to account for the receipt, custody and expenditures of State Housing Initiatives Partnership grant funds.
- c. The *Half Cent Infrastructure Surtax Fund* is used to account for the receipt, custody and expenditures of the Half Cent Infrastructure Surtax adopted by the voters in November of 2016.
- d. The *American Rescue Plan Act Fund* is used to account for the receipt, custody and expenditures of the funds received from the U.S. Treasury as part of the American Rescue Plan Act.

The City reports the following major proprietary funds:

- a. The *Water and Sewer Fund* is used to account for the activities of the City's water and wastewater utility. The City operates the water and sewer treatment plants, sewage pumping stations and collection system, the storm water runoff system, and the water distribution system.
- b. The Sanitation Fund is used to account for the activities of the City's solid waste collection.
- c. The *Parking Fund* is used to account for the activities of the City's public parking function.

Additionally, the City reports the following fund types:

- a. *Internal service funds* account for the property insurance, medical self-insurance, and workers' compensation self-insurance provided to other departments on a cost reimbursement basis.
- b. The *pension trust funds* account for the activities of the City's fire and police pension trust funds, which accumulate resources for pension benefit payments to qualified fire and police pension employees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are Payments in Lieu of Taxes, and other charges between the City's water and sewer function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water/sewer, parking and sanitation enterprise funds and of the City's internal service funds are charges to customers for sales and services. The water/sewer fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Assets, Liabilities and Net Position or Equity

a. <u>Deposits and investments</u>

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The City maintains a pool of cash and investments in which each fund participates on a dollar equivalent and transaction basis. The balance of the pooled cash is reflected in the balance sheet or statement of net position, and each fund's portion of the pooled investments is reflected in each respective fund's balance sheet or statement of net position as "cash and cash equivalents." Interest is distributed monthly based upon an average monthly balance. The investments of the police and fire pension trust funds are held by an investment banker selected by the respective individual pension board's Investment Committee.

State statutes authorize the City to invest its surplus public funds in the Local Government Surplus Funds Trust Fund, obligations of the U.S. Treasury, agencies and instrumentalities of the U.S. Government and interest-bearing time deposits with banks and/or savings and loans who qualify as authorized depositories under Florida law or according to the City's established investment policy statement. In addition to state statutes, the City is also authorized to invest surplus funds in accordance with the City of Bradenton Investment Policy Statement. The pension trust funds are also authorized to invest in corporate stocks, bonds and commercial paper subject to certain restrictions.

The State Board of Administration Pooled Trust Fund (LGIP) operates in accordance with the appropriate state laws and regulations. Securities traded on a national or international exchange are valued at the last reported sales quote at current exchange rates. Investments that do not have an established market are reported at estimated fair value, based on market indicators regarded as measures of equity or fixed income performance results. The City does not have a significant amount of investments valued at other-than-quoted market prices. Amortization of premium and accretion of

discount on investments purchased are not recorded over the term of the investment. The effect of this policy on the financial statements of the various funds is not significant. The reported value of the pool is the same as the fair value of the pool shares.

The Florida Municipal Investment Trust (FMIvT) is an authorized investment under section 218.415(15), Florida Statutes, for units of local government in the State of Florida. It was created to offer diversified and professionally managed portfolios for the investment of the assets of participating municipalities. The Trustees of the Trust are designated as having official custody of the funds, which are invested by the purchase of shares of beneficial interest in the Trust. The Trust operates as a fiduciary trust fund under governmental accounting rules that require the Trust to prepare a series of financial statements. The FMIvT is a Local Government Investment Pool (LGIP) and, therefore, considered an external investment pool for GASB reporting purposes. The City's investment is the FMIvT portfolio, not the individual securities held within each portfolio.

#### b. <u>Receivables and payables</u>

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Customer accounts (trade) receivables in the Water and Sewer Fund are shown net of an allowance for uncollectibles of \$190,000.

#### c. <u>Inventories and prepaid items</u>

All inventories are valued at cost (using average cost) in governmental-type funds and the lower of cost (average cost) or net realizable value in business-type funds. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### d. <u>Restricted assets</u>

The City had no restricted assets as of September 30, 2023.

#### e. Capital assets

Capital assets, which include property, buildings, improvements, equipment, and infrastructure assets (i.e., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two (2) years. Such assets are recorded at historical cost, or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of the donation.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets' lives are not capitalized.

Property, plants and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated lives:

Buildings and improvements	20 - 50 years
Improvements other than buildings	20 - 50 years
Equipment	2 - 35 years
Infrastructure	50 - 75 years

#### f. <u>Compensated absences</u>

Accumulated unpaid vacation pay and the benefits associated with it are accrued when incurred in all proprietary fund types. In governmental fund types, the cost of vacation pay is recognized when payments are made to employees or when matured, as a result of employee resignation or retirement. The general fund is the primary fund utilized to liquidate the liability for compensated absences.

All vacation pay is accrued when incurred in the government-wide financial statements. Sick leave is not recorded in the financial statements because sick leave is not vested.

g. Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the period incurred. The face amount of debt issued and premiums are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

h. Fund equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

*Fund Balance:* Generally, fund balance represents the balance of assets and deferred outflows of resources, less liabilities and deferred inflows of resources under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- *Non-spendable:* Fund balances are reported as "non-spendable" when amounts cannot be spent because they are either: (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- *Restricted:* Fund balances are reported as "restricted" when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- *Committed:* Fund balances are reported as "committed" when they can be used for only specific purposes pursuant to constraints imposed by formal action of the City Council through the adoption of a resolution. Only the City Council may modify or rescind the commitment, also through a resolution.

- *Assigned:* Fund balances are reported as "assigned" when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. The City Council has adopted a fund balance policy that has authorized the City Administrator to assign fund balances.
- *Unassigned:* Fund balances are reported as "unassigned" as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balances only in the General Fund. Negative unassigned fund balances may be reported in the other funds.

*Emergency and Disaster Reserve:* The City maintains in the General Fund's committed fund balance not less than 10% of the total budgeted operating expenditures of the current fiscal year to be used for an Emergency and Disaster Reserve in accordance with the fund balance policy adopted by the City Council. This balance is needed to prepare for events including, but not limited to revenue declines (whether anticipated or unforeseen), unanticipated expenditures, and/ or unfunded mandates that exceed 5% of the General Fund operating expenditures. If these revenues are utilized for the above purposes, the City should attempt to replenish this reserve as soon as economically feasible. The balance is \$5,083,557 as of September 30, 2023.

*Net Position:* Net position represents the difference between the assets, deferred outflows of resources, liabilities, and deferred inflows of resources. In the Statement of Net Position, the net investment in capital assets consists of capital assets net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net investment in capital assets excludes unspent debt proceeds. Net positions are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, laws or regulations. All net positions not reported as net investment in capital assets and restricted net position, are reported as unrestricted net position.

*Flow Assumption:* The City spends "restricted" amounts first when both restricted and unrestricted fund balances are available, unless there are legal documents or contracts that prohibit doing so. Additionally, the City would first use "committed" fund balance, followed by "assigned" fund balance and then "unassigned" fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

i. Deferred outflows / inflows of resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense / expenditure) until then. The City has the following items that qualify for reporting in this category: a) the loss on debt refunding and b) the City's pension and OPEB plans, discussed below.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has the following items, which arise only under a modified accrual basis of accounting that qualify for reporting in this category: a) lease related inflows of resources b) pension and OPEB plans which are reported only in the statement of net position and c) the offset of the fair value of the City's swap agreement. As certain swap agreements qualify as effective hedges, the change in the fair value occurs each year, and the asset and the deferred inflow are adjusted. On the balance sheet, the governmental funds report unavailable revenues from long-term receivable transactions as deferred inflows of resources. Those amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

*Pension Plan and OPEB Adjustments:* These deferred items are recognized and measured in financial statements prepared using the economic resources measurement focus and the accrual basis of accounting. The deferral is for changes in the net pension liability that are not included in pension expense, as well as total OPEB liability not included in OPEB expense, and must be amortized in a systematic and rational manner over a closed period depending on cause beginning with the current period. These causes may include changes of future economic and demographic assumptions or other inputs, differences between expected and actual experience with regard to economic or demographic factors, and differences between projected and actual earnings on pension plan investments.

Employer contributions subsequent to the measurement date of the net pension liability are required to be reported as deferred outflows of resources.

j. Deficit fund equity

For the year ending September 30, 2023, the Community Development Program Fund had a deficit fund balance of \$2,392.

k. Accounting estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units, requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, deferred inflows and liabilities, and disclosure of contingent assets and liabilities, at the date of the financial statements, and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from the estimates.

1. Implementation of new accounting standard

Effective October 1, 2022, the City adopted new accounting guidance by implementing the provisions of Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements* (GASB No. 96), which requires recognition of certain subscription-based information technology arrangements as assets and liabilities in the governmental or business-type activities columns in the government-wide financial statements activities, and in the proprietary fund type statement of net position. Management determined that there were no material arrangements that would require recognition under GASB No. 96.

#### **<u>NOTE B</u>** – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

The appropriated budget is the expenditure authority created by the Appropriation Resolution, which is entered into by City Council along with related estimated revenues for all funds.

Each fund's appropriated budget is prepared on a detailed line-item basis. Revenues are budgeted by source. Expenditures are budgeted by fund, by department, and by character (personal services, operating expenditures, capital outlay, debt service, and grants and aid). The legal level of control is the total fund appropriation. Expenditures may not exceed appropriations at this level. All budgetary revisions at this level are subject to final review by Bradenton's City Council. Within the control levels, management may transfer appropriations without formal Council approval. Revisions to the budget are made throughout the year. The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. Prior to October 1, the City Administrator submits a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures and the means of financing them, by fund.
- b. Prior to October 1, public hearings are conducted by the City to obtain taxpayer comments.
- c. Prior to October 1, a budget is legally enacted through passage of a resolution which restricts total expenditures by fund.

Budgets for governmental funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America, on the modified accrual basis. The budgets for proprietary fund operations are adopted on a basis consistent with accounting principles generally accepted in the United States of America except that they exclude depreciation and the results of capitalizing interest income and expense relative to construction projects on tax-exempt borrowings. Separate budgets are also adopted to control payment of revenue bond principal and interest and capital outlay for proprietary funds on a non-GAAP basis. Appropriations lapse at year end. Formal budgetary integration is employed as a management control device during the year for all funds. The presented budgetary information has been amended in a legally permissible manner.

#### **<u>NOTE C</u> – DEPOSITS AND INVESTMENTS**

#### **Deposits**

At September 30, 2023, the City's cash-in-bank was fully insured by Federal Depository Insurance and the multiple financial collateral pool required by Sections 280.07 and 280.08, Florida Statutes. Hence, there is no custodial credit risk for the deposits of the City and/or its component units.

## **City Pooled Investments**

As of September 30, 2023, the City (excluding the police and fire pension funds) had the following investments:

		Less than			Years More	Average	
Investment Type	Total	1 Year	Years 1-5	Years 6-10	Than 10	Rating	
U.S. Government securities	\$ 21,748,289	5,847,433	15,217,841	683,015	-	AAA-AA+	
FMIvT	9,750,752	9,750,752	-	-	-	AAf/S3-AAAf/S1-S2	
FLClass	3,907,707	3,907,707	-	-	-	AAAm	
Corporate bonds	30,525,486	6,581,184	22,292,673	1,435,813	215,816	A-BAA1	
Municipal bonds	518,048	323,180	-	194,868	-	AA	
Mortgage backed	5,340,086	1,637	92,291	1,796,096	3,450,062	AAA	
Securitized	3,030,624	927,933	2,067,791	34,900	-	AA	
Collateralized mortgage obligations	1,092,351	-	1,031,030	61,321	-	AAA	
Asset backed securities	702,456	215,340	487,116	-	-	AA1	
State investment pool	67,137,232	67,137,232	-	-	-	AAAm	
Money market fund	29,747,813	29,747,813	-	-	-	NR	
Total fair value	\$ 173,500,844	124,440,211	41,188,742	4,206,013	3,665,878		
	Reconciliation to Financial Statements						
	Pooled invest	ments, above	\$	173,500,844			
	Pooled cash			3,719,823			
	Nonpooled ca	sh and cash on h	and	14,715,030			
	-		\$	191,935,697			
	Statement of Ne	t Position					
	Cash and inve	estments	\$	191,935,697			
			\$	191,935,697			

*Interest rate risk* is the risk that changes in interest rates will adversely affect the fair value of an investment. The City's investment performance is measured and compared to the Barclay's Aggregate Intermediate Bond Index and ranked against an appropriate peer group of fixed-income managers over rolling three to five-year periods. By mirroring the Barclay's Aggregate Intermediate Bond Index, the portfolio is being measured against a relatively short-term conservative index. The City has no formal interest rate policy. The City uses the weighted average maturity method (WAM) for its FMIvT 0-2 Year High Quality Bond (Modified Duration of 0.32 and WAM of 0.80), the 1-3 Year High Quality Bond (Modified Duration of 4.22 and WAM of 4.90).

*Concentration of credit risk* is the risk of loss attributable to the quantity of the City's investment in a single issuer. The City investment pools have no concentration of credit risk.

Credit risk results from potential default of investments that are not financially sound.

The City invests funds throughout the year with the Local Government Surplus Funds Trust Fund (SBA), an investment pool administered by the State Board of Administration under regulatory oversight of the State of Florida. Throughout the year and as of September 30, 2023, the SBA contained certain floating and adjustable-rate securities which were indexed based on the prime rate and/or one- and three-month LIBOR rates. The SBA Fund A met the criteria to be "2A-7 Like" as defined in GASB 31 and the City held \$67,137,232 in the SBA at September 30, 2023. Furthermore, the City's investment policy limits its domestic corporate bond issues with an investment grade rating (within top four rating classifications with the lowest rating not below Baa3/BBB- by Moody's or Standard & Poor's), obligations of the United States Government or any agency or instrument thereof and to repurchase agreements fully collateralized by such United States Government obligations, and provided that such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian. Funds held with the SBA are recognized at amortized cost.

The City invests funds through the Florida Surplus Asset Fund Trust (FL SAFE) which is a local government investment pool (LGIP) trust fund, organized under Florida Statutes 163-01, et seq, to be a Stable Net Asset Value investment pool. As such a LGIP trust, FL SAFE pools and invests the funds of its Florida local government participants within the Investment Policy, established by the FL SAFE Board, and limitation set forth in the Indenture of Trust. FL SAFE is overseen by a Board of Trustees comprised of Florida local government officials, who are themselves participants in FL SAFE as the investment officer or designee for their own local government. The primary objectives of FL SAFE are to provide safety, liquidity, transparency and yield for Florida government entities. The fund includes a liquid money market like investment, called the "FL SAFE Fund" and one or more Term Series portfolios, as may be established from time to time, each of which has a fixed duration. The Fund has received and maintained a AAAm rating since 2007 from Standard and Poor's ("S&P"). According to S&P's rating criteria, the AAAm rating signifies excellent safety of invested principal and a superior capacity to maintain a \$1.00 per share net asset value. Funds held with the FL SAFE are recognized at net asset value.

FMIvT investment guidelines state that each fund will seek to maintain a bond fund credit rating from a nationally recognized statistical rating organization of AAA. Funds having an AAA bond fund credit rating are composed of a preponderance of assets that carry the highest credit ratings from a NRSRO. Funds having an AA bond fund credit rating are composed of a large percentage of assets that carry the highest credit rating from a NRSRO. The funds may invest in corporate bonds issued by any corporation in the United States of America with at least an A rating and collateralized mortgage obligations having a rating of AAA. The City invested in the FMIvT 0-2 Year High Quality Bond, the 1-3 Year High Quality Bond, and the Intermediate HQ Bond Fund. At September 30, 2023, Fitch rated the portfolio investments as AAAf/S1, AAAf/S2, and AAAf/S3, respectively. Funds held with FMIvT are recognized at fair value based on the FMIvT portfolio, not the individual securities held within each FMIvT portfolio.

The City also invests funds through the Florida Cooperative Liquid Assets Securities System (FLCLASS). FLCLASS follows Financial Accounting Standards Board (FASB) Accounting Standards Topic (ASC) 820 Fair Value Measurement and Disclosure for financial reporting purposes. FLCLASS does not meet all of the specific criteria outlined in GASB 79 Paragraph 4 therefore the City measures its investments at fair value as provided in Paragraph 11 of GASB Statement 31, as amended. FLCLASS is rated by S&P Global Ratings and the current rating is AAAm.

The dollar weighted average days to maturity (WAM) of FLCLASS at September 30, 2023 is 43 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of FLCLASS at September 30, 2023 is 71 days.

*Rate of return* – For the year ended September 30, 2023 the annual money-weighted rate of return on the City's investments, net of City's investment expense, was 2.70 percent. The money-weighted rate of return express investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Custodial credit risk investments* is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City investment pool does not hold investments or collateral securities that have a custodial credit risk exposure.

*Fair Value Measurements* - The City categorizes its fair value measurements within fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation of inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are inputs other than quoted market prices included within Level 1 that are observable for the asset or liability, either directly or indirectly, including quoted market prices for similar assets or liabilities in active markets, primarily fixed income prices provided by a vendor or broker/dealer; and Level 3 inputs are significant unobservable inputs.

Investment Type	Fair Value	Level 1	Level 2	Level 3
U.S. Government securities	\$ 21,748,289	-	21,748,289	-
FMIvT	9,750,752	-	9,750,752	-
FLClass	3,907,707	-	3,907,707	-
Corporate bonds	30,525,486	-	30,525,486	-
Municipal bonds	518,048	-	518,048	-
Mortgage backed	5,340,086	-	5,340,086	-
Securitized	3,030,624	-	3,030,624	-
Collateralized mortgage obligations	1,092,351	-	1,092,351	-
Money market funds	10,924,930	10,924,930	-	-
Asset backed securities	702,456	-	702,456	-
Total investments by fair value level	87,540,729	10,924,930	76,615,799	-
Investments not subject to level disclosure:				
Money market	18,822,883			
State investment pool	67,137,232			
F	\$ 173,500,844			
Investment derivative instruments:				
Interest rate swaps for loans	\$ (1,637)		(1,637)	-
	\$ (1,637)		(1,637)	-

The City has the following recurring fair value measurements as of September 30, 2023:

#### **Police Pension Fund**

The police pension fund has an established investment policy under which the general investment objective is to obtain a reasonable total rate of return-defined as interest and dividend income plus realized and unrealized capital gains or losses-that is greater than the actuarial interest rate assumption on an annual basis and over rolling three-year periods. Additionally, the trustees, in performing their investment duties, shall comply with fiduciary standards set forth in the Employee Retirement Income Security Act of 1974 19 U.S.C. s 1104 (a) (1) (A)-(C).

		Less than			Years More	Average
Investment Type	 Total	1 Year	Years 1-5	Years 6-10	Than 10	Rating
U.S. Government securities	\$ 10,488,097	-	7,290,357	3,197,740	-	AA1-AA+
Corporate bonds	3,217,788	133,061	1,387,772	1,689,877	7,078	A-BAA1
Domestic stock	19,866,918	19,866,918	-	-	-	NR
Convertible preferred stock	280,298	280,298	-	-	-	NR
Convertible corporate bonds	2,948,310	66,686	2,856,474	16,686	8,464	A3/Ba1
Foreign stock	2,420,284	2,420,284	-	-	-	NR
Foreign bonds	232,845	232,845	-	-	-	NR
Mutual funds	34,233,063	34,233,063	-	-	-	NR
Mortgage backed	1,538,604	1,924	84,956	35,080	1,416,644	AA1
Collateralized mortgage backed	855,297	232,750	49,809	572,738	-	AAA
Real estate	8,081,218	8,081,218	-	-	-	NR
Money market/cash	1,833,461	1,833,461	-	-	-	NR
Total fair value	\$ 85,996,183	67,382,508	11,669,368	5,512,121	1,432,186	

*Interest rate risk* is the risk that changes in interest rates will adversely affect the fair value of an investment. The police pension fund realizes that reasonable consistency of return and protection of assets against the inroads of inflation are paramount. However, the volatility of interest rates and securities markets make it necessary to judge results within the context of several years rather than over short periods of one or two years or less. The police pension fund has no formal interest rate policy.

*Concentration of credit risk* is the risk of loss attributable to the quantity of the government's investment in a single issuer. The police pension fund has no concentration of credit risk. The investments held by the police pension fund shall be diversified to the extent practical to control the risk of loss resulting from overconcentration of assets in a specific maturity, issuer, instrument, dealer, or bank in which financial instruments are bought and sold.

*Credit risk.* The fixed income securities are limited to those traded on a recognized national exchange or over-the-counter, and rated within the top four ratings (Standard & Poor's AAA, AA, A, BBB or Moody's Aaa, Aa, A, Baa). However, at least 80% of the fixed income must be rated within the top three ratings.

Rate of return – For the year ended September 30, 2023, the annual money-weighted rate of return on the plan investments, net of the plan's investment expense, was 11.06 percent. The money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested.

*Custodial credit risk–investments* is the risk that, in the event of the failure of the counterparty, the police pension fund will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The police pension fund does not hold investments or collateral securities that have a custodial credit risk exposure.

*Foreign currency risk* is the risk that foreign currencies will fluctuate relative to the U.S. dollar, but it is believed the diversification benefits outweigh the potential risks. The City has nominal exposure to foreign currencies due to investments in non-U.S. markets implemented through our money managers' portfolios.

*Other limitations.* The police pension fund limits its investments as follows: Not more than 5% of the fund's assets at cost shall be invested in the common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company. The REITs that trade on a major exchange shall not exceed 10% of the fund's assets at cost.

*Fair Value Measurements.* The City categorizes its fair value measurements within fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation of inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are inputs other than quoted market prices included within Level 1 that are observable for the asset or liability, either directly or indirectly, including quoted market prices for similar assets or liabilities in active markets, primarily fixed income prices provided by a vendor or broker/dealer; and Level 3 inputs are significant unobservable inputs.

The Police Pension Fund has the following recurring fair value measurements as of September 30, 2023:

Investment Type	Fair Value	Level 1	Level 2	Level 3
U.S Government securities	\$ 10,488,097	-	10,488,097	-
Corporate bonds	3,217,788	-	3,217,788	-
Domestic stock	19,866,918	19,866,918	-	-
Convertible preferred stock	280,298	-	280,298	-
Convertible corporate bonds	2,948,310	-	2,948,310	-
Foreign stock	2,420,284	2,420,284	-	-
Foreign bonds	232,845	-	232,845	-
Mutual funds	34,233,063	34,233,063	-	-
Mortgage backed	1,538,604	-	1,538,604	-
Collateralized mortgage backed	855,297	-	855,297	-
Total investments by fair value level	 76,081,504	56,520,265	19,561,239	
Investments measured at net asset value (NAV):				
Real estate	 8,081,218			
Total investments measured at NAV	 8,081,218			
Total investments measured at fair value and NAV	 84,162,722			
Investments not subject to level disclosure:				
Money market/cash	1,833,461			
,	\$ 85,996,183			

*Real estate funds*. This type includes two real estate funds that invest primarily in U.S. commercial real estate. The fair values of the investments in this type have been determined using the net asset value (NAV) per share (or its equivalent) of the Plan's ownership interest in partners' capital. Distributions from each fund will be received as the underlying investments of the funds are liquidated. Because it is not probable that any individual investment will be sold, the fair value of each individual investment has been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital. Once it has been determined which investments will be sold and whether those investments will be sold individually or in a group, the investments will be sold in an auction process. The investee fund's management is required to approve of the buyer before the sale of the investments can be completed. There were no known unfunded commitments for the City's funds.

#### **Firefighters' Pension Fund**

The firefighters' pension fund has an established investment policy under which the primary objective is to earn a total rate of return of a target index. The target index for the Bradenton Firefighters' Pension Fund is defined as a 45% investment in the Russell 1000 Stock Index; a 15% investment in the MSCI ACWI ex-US, a 15% investment in the Bloomberg Barclays Intermediate Aggregate Index, a 5% investment in the Bloomberg Barclays Global Credit (Hedged) Index, a 5% in Bloomberg Barclays US Treasuries Inflation Linked Index, 10% in NCREIF ODCE Index and 5% Strategy Designate. On a relative basis, it is expected that the total portfolio performance will rank in the top 50<sup>th</sup> percentile of the appropriate peer universe over three and five-year time periods. On an absolute basis, the objective is that the return of the total portfolio will equal or exceed the actuarial earnings assumption (7.00%) and provide inflation protection by meeting Consumer Price Index plus 3%.

Other objectives of the firefighters' pension fund are as follows:

*Equity Performance* – The combined equity portion of the portfolio, defined as common stocks and convertible bonds, is expected to perform at a rate at least equal to the 75% Russell 1000 Index, 25% MSCI World x-U.S. Index. Individual components of the equity portfolio will be compared to the specific benchmarks defined in each Investment Manager addendum. All portfolios are expected to rank in the top  $50^{\text{th}}$  percentile of the appropriate peer universe over three and five-year time periods. The equities must adhere to the following guidelines: a) must be traded on a national exchange or electronic network, b) not more than 5% of the Plan's assets, at the time of purchase, shall be invested in the common stock, capital stock or convertible stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company, and c) additional criteria may be outlined in the manager's addendum.

*Fixed Income Performance* – The overall objective of the fixed income portion of the portfolio is to add stability and liquidity to the total portfolio. The fixed income portion of the portfolio is expected to perform at a rate at least equal to the 60% Bloomberg Barclays Intermediate Aggregate Bond Index. 20% Bloomberg Barclays Global Credit (Hedged), and 20% Bloomberg Barclays U.S. Treasuries Inflation Linked Index. All portfolios are expected to rank in the top 50<sup>th</sup> percentile of the appropriate peer universe over three and five-year time periods. The fixed income must adhere to the following guidelines; a) all direct investment in fixed income investments shall have a minimum average categorical rating of "Investment Grade" or higher as reported by a major credit rating service, b) the value of bonds issued by any single corporation shall not exceed 3% of the total fund, and c) additional criteria may be outlined in the manager's addendum.

*Treasury Inflation Protection Securities (TIPS)* – The overall objective of the TIPS portfolio is to provide inflation protection while adding stability to the total fund. The TIPS portfolio is expected to approximate the structure and performance of the Bloomberg Barclays US Treasuries Inflation Linked Index.

*Real Estate* - The overall objective of the real estate portion of the portfolio is to add diversification and another stable income stream to the total fund. This portion of the fund is expected to perform at a rate at least equal to the NCREIF ODCE Index. Index and rank in the top 50th percentile of the appropriate peer universe over three and five year time periods.

*Alternative* - The overall objective of the alternative portion of the portfolio is to reduce the overall volatility of the portfolio and enhance returns. This portion of the portfolio will be measured against an appropriate benchmark, which will be outlined in the Investment Manager addendum at the time of investment.

The firefighters' pension plan investment policy further limits risk by: (1) investing in equity securities that do not exceed 70% at fair value of the fund's total fair value, (2) foreign securities shall not exceed 25% of Plan's fair value, and (3) all securities must be readily marketable.

		Less than			Years More	Average
Investment Type	Total	1 Year	Years 1-5	Years 6-10	Than 10	Rating
U.S. Government securities	\$ 4,103,276	-	1,191,217	2,912,059	-	AA+
Mortgage backed securities	4,142,095	562	29,802	55,254	4,056,477	AA+
Corporate bonds	3,035,872	-	1,701,694	1,334,178	-	AAA/BBB-
Municipal securities	402,425	-	106,040	296,385	-	AA+/BBB
Foreign bonds	116,694	-	116,694	-	-	NR
Domestic stocks	36,440,492	36,440,492	-	-	-	NR
Real estate investment trust	13,520,043	13,520,043	-	-	-	NR
Foreign stocks	4,316,367	4,316,367	-	-	-	NR
Money market	1,481,701	1,481,701	-	-	-	NR
Total fair value	\$ 67,558,965	55,759,165	3,145,447	4,597,876	4,056,477	

*Interest rate risk* is the risk that changes in interest rates will adversely affect the fair value of an investment. The objective of the firefighters' pension fund is to preserve the purchasing power of the fund's assets and earn a reasonable rate of return (after inflation) over the long term while minimizing the short-term volatility of results. The firefighters' pension fund has no formal interest rate policy.

*Concentration of credit risk* is the risk of loss attributable to the quality of the government's investment in a single issuer. The firefighters' pension fund has no concentration of credit risk.

Rate of return – For the year ended September 30, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expenses, was 9.44 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Credit risk.* The firefighters' pension fund investment guidelines are in accordance with Section 112.661, Florida Statutes.

The following is the target asset allocation for the entire Bradenton Firefighters' Retirement System (based on the fair value of invested assets).

Asset Class	Target Allocation	Range Allocation	Target Benchmark
Total Domestic Equity			
Domestic Core	18%	10%25%	S & P 500/S & P 400
Domestic Value	13.5%	5%20%	Russell 1000 Growth
Domestic Growth Total International Equity	13.5%	5%20%	Russell 1000 Growth
International Equity Total Fixed Income	15%	10%20%	MSCI ACWI ex U.S.
Domestic Fixed Income	20%	15%25%	Bloomberg Barclays Intermediate Aggregate Bloomberg Barclays Global Credit
Global Fixed Income	5%	0%10%	(Hedged)
TIPS	5%	0%7%	Bloomberg Barclays US Treasuries Inflation Linked
Total Real Estate			
Real Estate	10%	0%15%	NCREIF ODCE

*Custodial credit risk* is the risk that, in the event of the failure of the counterparty, the firefighters' pension fund will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The firefighters' pension fund does not believe that it has a custodial risk exposure as all of its securities are insured, registered, and held by an outside custodian.

*Foreign currency risk* is the risk that foreign currencies will fluctuate relative to the U.S. dollar, but it is believed the diversification benefits outweigh the potential risks. The City has nominal exposure to foreign currencies due to investments in non-U.S. markets implemented through our money managers' portfolios.

*Other limitations.* The firefighters' pension fund investments in Collateralized Mortgage Obligations (CMOs) shall be limited to 15% of the market value of the total fixed income portfolio and shall be restricted to those issues backed by securities issued by the Government National Mortgage Association (GNMA), the Federal Home Loan Mortgage Corporation (FHLMC), or the Federal National Mortgage Association (FNMA). Also, the investments must pass the FFIEC High Risk Security Test on an annual basis. Any security in the portfolio that fails the FFIEC test shall be sold at the earliest beneficial opportunity.

*Fair Value Measurements.* The City categorizes its fair value measurements within fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation of inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are inputs other than quoted market prices included within Level 1 that are observable for the asset or liability, either directly or indirectly, including quoted market prices for similar assets or liabilities in active markets, primarily fixed income prices provided by a vendor or broker/dealer; and Level 3 inputs are significant unobservable inputs.

The Fund holds units in investments in which the fair value is measured on a recurring basis using net asset value per share (or its equivalent) as a practical expedient.

The Fund does not anticipate restrictions, other than those outlined in the table below, on the ability to sell individual investments at the measurement date. Additionally, the Fund does not anticipate that NAV-driven investments will become redeemable at valuations materially different from the corresponding NAV listed below. The Fund has no prescribed time frame to liquidate the investments.

The Firefighters' Pension Fund has the following recurring fair value measurements as of September 30, 2023:

Investment Type		Fair Value	Level 1	Level 2	Level 3
Mortgage backed securities	\$	4,142,095	-	4,142,095	-
Government securities		4,103,276	-	4,103,276	-
Corporate bonds		3,035,872	-	3,035,872	-
Municipal securities		402,425	-	402,425	-
Foreign bonds		116,694	-	116,694	-
Foreign stocks		284,339	284,339	-	-
Domestic stocks		36,440,492	36,440,492		-
Total investments by fair value level		48,525,193	36,724,831	11,800,362	
			Redemption		
			Frequency	Redemption	
			(If Currently	Notice	
			Eligible)	Period	
Investments measured at net asset value (NAV):					
International Funds:					
International Equity Fund		4,032,028	Monthly	5 Days	
Real Estate Investment Trust:					
U.S. Real Estate Investment Fund, LLC		13,520,043	Quarterly	90-179 Days	
Total investments measured at NAV		17,552,071			
Total investments measured at fair value and NAV		66,077,264			
Investments not subject to level disclosure:					
Short term investments and money market		1,481,701			
	\$	67,558,965			
	Ψ	07,000,000			

#### **International Equity Fund**

The International Equity Fund was formed under an agreement of a trust. Effective May 31, 2015, the fund changed its name from RBC GAM International Fund to International Equity Fund. State Street Bank and Trust Company is the trustee, custodian and recordkeeper of the fund. RBC Global Asset Management, Inc. is the fund's investment manager. Polaris Capital Management, Inc. is the fund's subadvisor. The investment objective of the fund is to seek long-term growth of capital, primarily through a diversified portfolio of non-U.S. equity securities that the subadvisor believes to be undervalued.

## U.S. Real Estate Investment Fund, LLC

U.S. Real Estate Investment Fund, LLC is a limited liability company organized under the laws of the State of Delaware on July 31, 2006 pursuant to the Delaware Limited Liability Company Act. The Fund commenced operations on January 1, 2007. The Fund's investment objectives are to invest in a pool of real estate assets that are diversified by geography and property type, with a focus on yield-driven investments and, to a lesser extent, on value-added investments. The Manager of the Fund is Intercontinental Real Estate Corporation. The Fund is an open-end, commingled real estate investment fund and is intended to have an indefinite term. The Fund may be terminated by the Manager or by the written consent of the members collectively owning not less than two-thirds of the outstanding interest.

#### **NOTE D** – NOTES RECEIVABLE

#### Florida Cultural Group, Inc.

In May 2016, the City loaned the Florida Cultural Group, Inc. (a Florida nonprofit corporation) \$2,300,000. Florida Cultural Group, Inc. is to repay the loan, with interest on the principal advanced, at a rate of 2.00% per annum. Florida Cultural Group, Inc. shall pay to the City interest only payments on the daily outstanding principal balance of this note, annually, beginning May 3, 2017 and continuing on the same day each year through May 3, 2019, the maturity date. Upon the maturity date, all principal and outstanding accrued interest shall be due and payable. Notwithstanding the foregoing, provided no uncured default exists under the loan documents, Florida Cultural Group, Inc. had the option to elect two (2) additional extensions of the maturity date of one (1) year each, individually. Florida Cultural Group, Inc. elected the second year extension which made the maturity date of the loan May 3, 2021. On April 28, 2021 the loan was modified again to add three additional one-year options thereby extending the maturity date to June 30, 2024. As of September 30, 2023, \$2,300,000 remains outstanding on the note.

#### <u>Other</u>

The City has other long-term receivables in the amount of \$2,415,854. These receivables represent amounts owed by individuals in conjunction with the rehabilitation of private property and financing for locally owned businesses.

The total amount of long-term receivables discussed above is \$4,715,854, and is included within the governmental funds and governmental activities total accounts receivable balance in the balance sheet and the statement of net position as of September 30, 2023.

## **<u>NOTE E</u> – PROPERTY TAX**

Property taxes are levied on November 1 of each year and are payable upon receipt of the Notice of Tax Levy. The Manatee County Tax Collector's Office bills and collects property taxes on behalf of the City.

The tax rate to finance general governmental services for the fiscal year ended September 30, 2023 was 5.8351 per \$1,000 of assessed taxable property value. Property tax revenues are currently recognized in the fiscal year during which the taxes are levied.

On May 1 of each year, unpaid taxes become a lien on the property. The past-due tax certificates are sold at public auction and the proceeds collected are remitted to the City.

No accrual for the property tax levy becoming due in November 2023 is included in the accompanying financial statements since such taxes do not meet the necessary measurable and available criteria. The City of Bradenton (Manatee County) property tax calendar is as follows:

July 1	Assessment roll validated
September 30	Millage resolution approved
October 1	Beginning of fiscal year for which tax is to be levied
November 1	Tax bills rendered
November 1 – March 31	Property taxes due with various discount rates
April 1	Taxes delinquent
May 31	Tax certificates sold by Manatee County

#### **<u>NOTE F</u>** - LESSOR LEASE AGREEMENTS

The City entered into three long-term land leases in 1980, 2002 and 2016 that expire in 2079, 2101, and 2085, respectively. The annual rents range from \$56,250 to \$214,127 with provisions for CPI adjustments. Written notice and agreement between both parties is required to modify the terms of the leases.

The City is engaged in thirteen cell tower lease agreements which allows the lessee to rent space on the City's water towers. The agreements are for a term of five years each with up to three automatic extensions of five years each. If the lessee wishes to terminate the lease they must give written notice at least six months prior to the end of the original or extended lease term. The agreements expire between 2027 and 2036 and the monthly base rent ranges from \$2,123 to \$3,949. Each agreement includes CPI adjustments ranging from yearly to every five years.

During 2022, the City entered into five retail space leases. Each agreement is for a term of 36 months with the right to two successive extensions for a term of one year each so long as the tenant is open and operating its business and has not been in default under the lease. If the tenant desires to extend the term of the lease, written notice must be given not less than six months prior to the expiration of the existing term. The initial monthly base rent ranges from \$903 to \$1,448 and increases 3% beginning at the commencement of the second lease year and on the anniversary date of each lease year thereafter.

Lease-related revenue for governmental activities for the year ended September 30, 2023 was as follows:

Lease revenue		
Land	\$	94,406
Equipment		392,763
Building		177,288
Total lease revenue		664,457
Interest revenue		525,200
Variable and other revenue		-
Total	\$	1,189,657
	-	

Expected future minimum reductions of the lease receivable are as follows	:
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# Lease Maturity

Year Ended September 30,	Principal	Interest	Total Receipts
2024	\$ 433,318	433,833	867,151
2025	460,333	421,271	881,604
2026	499,492	409,564	909,056
2027	483,682	395,158	878,840
2028	385,880	385,953	771,833
2029-2033	1,500,376	1,819,052	3,319,428
2033-2038	483,492	1,751,381	2,234,873
2038-2043	342,872	1,773,036	2,115,908
2043-2048	469,795	1,754,923	2,224,718
2048-2053	580,145	1,765,314	2,345,459
2053-2058	714,062	1,771,605	2,485,667
2058-2063	869,374	1,772,574	2,641,948
2063-2068	1,056,431	1,766,962	2,823,393
2068-2073	1,273,431	1,753,050	3,026,481
2073-2078	1,533,205	1,729,027	3,262,232
2078-2083	1,211,945	1,719,930	2,931,875
2083-2088	476,638	1,823,905	2,300,543
2088-2093	750,771	1,346,202	2,096,973
2093-2098	2,045,978	384,989	2,430,967
2098-2101	 1,430,632	66,129	1,496,761
Total Future Receipts	\$ 17,001,852	25,043,858	42,045,710

# **<u>NOTE G</u> – CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2023, was as follows:

	Beginning Balance	Increases Decreases		Ending Balance	
Governmental activities	Dalance	mereases	Decreases	Datatice	
Capital assets not being depreciated					
Land	\$ 10,441,519			\$ 10,441,519	
Construction in progress	10,207,408	12,414,150	1,918,255	20,703,303	
Total capital assets not being depreciated	20,648,927	12,414,150	1,918,255	31,144,822	
Other capital assets	20,010,927	12,111,150	1,910,235	51,111,022	
Buildings	43,475,286			43,475,286	
Other improvements	23,399,850	358,354	_	23,758,204	
Machinery and equipment	26,117,794	4,013,894	1,270,450	28,861,238	
Infrastructure	31,434,735	1,491,321	1,270,430	32,926,056	
Total other capital assets at historical cost	124,427,665	5,863,569	1,270,450	129,020,784	
	124,427,005	5,805,509	1,270,430	129,020,784	
Less accumulated depreciation for Buildings	21.000.410	1 196 222		22 275 722	
	21,089,410	1,186,323		22,275,733	
Other improvements	12,159,477	804,922	-	12,964,399	
Machinery and equipment	17,283,255	2,946,415	1,246,643	18,983,027	
Infrastructure	11,173,332	833,581	-	12,006,913	
Total accumulated depreciation	61,705,474	5,771,241	1,246,643	66,230,072	
Governmental activities capital assets	\$ 83,371,118	12,506,478	1,942,062	\$ 93,935,534	
	D ' '			F 1'	
	Beginning	T	D	Ending	
	Balance	Increases	Decreases	Balance	
Business-type activities					
Capital assets not being depreciated	¢ ( (0 <b>2</b> 00 <b>7</b>			¢ ( (0 <b>2</b> 00 <b>7</b>	
Land	\$ 6,683,887	-	-	\$ 6,683,887	
Construction in progress	9,396,720	4,934,320	8,759,045	5,571,995	
Total capital assets not being depreciated	16,080,607	4,934,320	8,759,045	12,255,882	
Other capital assets					
Buildings	42,947,523	-	-	42,947,523	
Other improvements	147,150,677	540,715	-	147,691,392	
Machinery and equipment	22,815,415	4,390,153	2,429,245	24,776,323	
Infrastructure	51,718,106	9,597,696		61,315,802	
Total other capital assets at historical cost	264,631,721	14,528,564	2,429,245	276,731,040	
Less accumulated depreciation for					
Buildings	17,410,186	795,565	-	18,205,751	
Other improvements	126,065,093	1,467,277	-	127,532,370	
Machinery and equipment	15,433,850	2,248,480	2,344,460	15,337,870	
Infrastructure	7,967,535	1,242,270	-	9,209,805	
Total accumulated depreciation	166,876,664	5,753,592	2,344,460	170,285,796	
Business-type activities capital assets	\$ 113,835,664	13,709,292	8,843,830	\$ 118,701,126	

Depreciation expense was charged to functions as follows:

Governmental activities	
General government	\$ 976,598
Public safety	1,939,178
Transportation	616,280
Community development	3,820
Culture and recreation	1,853,466
CRAs	381,899
Total governmental activities, depreciation expense	\$ 5,771,241
Business-type activities	
Water-sewer utility	\$ 3,392,064
Stormwater	608,521
Sanitation	1,207,255
Parking	487,773
Golf course	57,979
Total business-type activities, depreciation expense	\$ 5,753,592

The assets acquired through leases are as follows:

U	U	Increases	Modifications & Remeasurements	Decreases	End	ing Balance
\$	-	143,242	-	-	\$	143,242
	-	(23,874)	-	-		(23,874)
\$	-	119,368	-	-	\$	119,368
	U	Beginning Balance \$ - - \$ -	Balance         Increases           \$ -         143,242           -         (23,874)	Balance         Increases         Remeasurements           \$ -         143,242         -           -         (23,874)         -	Balance     Increases     Remeasurements     Decreases       \$ -     143,242     -     -       -     (23,874)     -     -	Balance     Increases     Remeasurements     Decreases     Endi       \$     -     143,242     -     -     \$       -     (23,874)     -     -     -

Business-type activities	Beginning Balance		Increases	Modifications & Increases Remeasurements		Ending Balance	
Lease Assets Machinery and equipment - golf carts	\$	64,349	-		_	\$	64,349
Less accumulated amortization		(8,580)	(12,870)	-	-		(21,450)
Total Lease Assets, net	\$	55,769	(12,870)	-	-	\$	42,899

## **Commitments**

Commitments under uncompleted construction projects at September 30, 2023, consist of the following:

AuthorizedDateCommittedCapital project funds\$ 657,968 $537,743$ $120,225$ Riverwalk $12,548,758$ $11,848,758$ $700,000$ 3rd Ave East Extension $356,816$ $339,865$ $16,951$ Vota South Pond Stornwater $1,070,018$ $540,018$ $530,000$ Riverview Blvd-Stornwater Improv $775,000$ $39,850$ $735,150$ Transportation Related Improv $298,432$ $88,432$ $210,000$ Sidewalks $756,036$ $737,569$ $18,467$ Misc Sewer Lining-Arpa $6,499,675$ $4,410,960$ $2,088,716$ FDEP Resilient Fl Grant $1,144,767$ $61,767$ $1,083,000$ 2nd Ave E $3,000,000$ $31,284$ $2,968,716$ Sidewalks-CRA $10,30,045$ $80,045$ $950,000$ BPD Headquarters $11,680,435$ $680,435$ $11,000,000$ City Hall $10,124,533$ $124,533$ $10,000,000$ Fire Station #2 $7,363,815$ $7,000,000$ Parks Improvements $606,854$ $456,854$ $150,000$ Public Safety Operations Center $3,659,862$ $159,862$ $3,500,000$ Pirates-Lecom Park Improvements $1,269,942$ $1,004,942$ $265,000$ Clarifier System Uprgrades-WWTP $190,048$ $186,345$ $3,703$ Miscellaneous Sewer Linings $1,300,000$ $863,856$ $436,144$ Lift Station Improvements $2,432,200$ $1,733,594$ $698,606$ Misc Cmp Pipe Repairs $302,985$ $212,497$ $90,488$ <		Amounts	Expended to	
Parks Equipment         \$ 657,968         537,743         120,225           Riverwalk         12,548,758         11,848,758         700,000           3rd Ave East Extension         356,816         339,865         16,951           Vota South Pond Stormwater         10,70,018         540,018         530,000           Riverview Blvd-Stormwater Improv         275,000         39,850         735,150           Transportation Related Improv         298,432         88,432         210,000           Sidewalks         756,036         737,569         18,467           Misc Sewer Lining-Arpa         6,499,675         4,410,960         2,088,715           FDEP Resilient FI Grant         1,144,767         61,767         1,083,000           2nd Ave E         3,000,000         31,284         2,968,716           Sidewalks-CRA         1,030,045         80,045         950,000           BPD Headquarters         11,680,435         680,435         11,000,000           City Hall         10,124,533         124,533         10,000,000           Fire Station #2         7,363,815         70,000,000           Parks Improvements         606,854         456,854         150,000           Public Safety Operations Center         1,269,942		Authorized	Date	Committed
Riverwalk         12,548,758         11,848,758         700,000           3rd Ave East Extension         356,816         339,865         16,951           Vota South Pond Stormwater         1,070,018         540,018         530,000           Riverview Blvd-Stormwater Improv         775,000         39,850         735,150           Transportation Related Improv         298,432         88,432         210,000           Sidewalks         756,036         737,569         18,467           Misc Sewer Lining-Arpa         6,499,675         4,410,960         2,968,715           FDEP Resilient FI Grant         1,144,767         61,767         1,083,000           2nd Ave E         3,000,000         31,284         2,968,715           Sidewalks-CRA         1,030,045         80,045         950,000           BPD Headquarters         11,680,435         680,435         11,000,000           City Hall         10,124,533         10,245,33         10,000,000           Pire Station #2         7,363,815         363,815         7,000           Parks Improvements         606,854         456,854         150,000           Pirates-Lecom Park Improvements         17,8813         151,513         27,300           Pirates-Lecom Park Improvement	Capital project funds			
3rd Ave East Extension         356,816         339,865         16,951           Vota South Pond Stormwater         1,070,018         540,018         530,000           Riverview Blvd-Stormwater Improv         775,000         39,850         735,150           Transportation Related Improv         298,432         88,432         210,000           Sidewalks         756,036         737,569         18,467           Misc Sewer Lining-Arpa         6,499,675         4,410,960         2,088,715           FDEP Resilient FI Grant         1,144,767         61,767         1,083,000           2nd Ave E         3,000,000         31,284         2,968,716           Sidewalks-CRA         1,030,045         80,455         950,000           BPD Headquarters         11,680,435         680,435         11,000,000           City Hall         10,124,533         124,533         10,000,000           Parks Improvements         606,854         456,854         150,000           Parks Improvements         178,813         215,151         27,300           Parks Improvements         1269,942         1,004,942         265,000           Clarifier System Uprgrades-WWTP         190,048         186,345         3,703           Miscellaneous Sewer Linin	Parks Equipment	\$ 657,968	537,743	120,225
Vota South Pond Stormwater         1,070,018         540,018         530,000           Riverview Blvd-Stormwater Improv         775,000         39,850         735,150           Transportation Related Improv         298,432         88,432         210,000           Sidewalks         756,036         737,569         18,467           Misc Sewer Lining-Arpa         6,499,675         4,410,960         2,088,715           FDEP Resilient FI Grant         1,144,767         61,767         1,083,000           2nd Ave E         3,000,000         31,284         2,968,716           Sidewalks-CRA         1,030,045         80,045         950,000           BPD Headquarters         11,680,433         680,435         11,000,000           City Hall         10,124,533         124,533         10,000,000           Fire Station #2         7,363,815         363,815         7,000,000           Public Safety Operations Center         3,659,862         159,862         3,500,000           Purstes-Lecom Park Improvements         178,813         151,513         27,300           Enterprise funds         7         1,30,000         863,856         436,144           Lift Station Improvements         2,432,200         1,733,594         698,606	Riverwalk	12,548,758	11,848,758	700,000
Riverview Blvd-Stormwater Improv         775,000         39,850         735,150           Transportation Related Improv         298,432         88,432         210,000           Sidewalks         756,036         737,569         18,467           Misc Sewer Lining-Arpa         6,499,675         4,410,960         2,088,715           FDEP Resilient Fl Grant         1,144,767         61,767         1,083,000           2nd Ave E         3,000,000         31,284         2,968,716           Sidewalks-CRA         1,030,045         80,045         950,000           BPD Headquarters         11,680,435         680,435         11,000,000           City Hall         10,124,533         124,533         10,000,000           Parks Improvements         606,854         456,854         150,000           Public Safety Operations Center         3,659,862         159,862         3,500,000           Pirates-Lecom Park Improvements         178,813         151,513         27,300           Enterprise funds         1         14,767         61,767         1,083,000           Vota South Pond Stormwater         1,269,942         1,004,942         265,000           Clarifier System Uprgrades-WWTP         190,048         186,345         3,703	3rd Ave East Extension	356,816	339,865	16,951
Transportation Related Improv298,43288,432210,000Sidewalks756,036737,56918,467Misc Sewer Lining-Arpa6,499,6754,410,9602,088,715FDEP Resilient FI Grant1,144,76761,7671,083,0002nd Ave E3,000,00031,2842,968,716Sidewalks-CRA1,030,04580,045950,000BPD Headquarters11,680,435680,43511,000,000City Hall10,124,533124,53310,000,000Fire Station #27,363,815363,8157,000,000Parks Improvements606,854456,854150,000Public Safety Operations Center3,659,862159,8623,500,000Pirates-Lecom Park Improvements178,813151,51327,300Vota South Pond Stormwater1,269,9421,004,942265,000Clarifier System Uprgrades-WWTP190,048186,3453,703Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient FI Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200- <td>Vota South Pond Stormwater</td> <td>1,070,018</td> <td>540,018</td> <td>530,000</td>	Vota South Pond Stormwater	1,070,018	540,018	530,000
Sidewalks         756,036         737,569         18,467           Misc Sewer Lining-Arpa         6,499,675         4,410,960         2,088,715           FDEP Resilient FI Grant         1,144,767         61,767         1,083,000           2nd Ave E         3,000,000         31,284         2,968,716           Sidewalks-CRA         1,030,045         80,045         950,000           BPD Headquarters         11,680,435         680,435         11,000,000           City Hall         10,124,533         124,533         10,000,000           Fire Station #2         7,363,815         363,815         7,000,000           Parks Improvements         606,854         456,854         150,000           Public Safety Operations Center         3,659,862         159,862         3,500,000           Pirates-Lecom Park Improvements         178,813         151,513         27,300           Enterprise funds         1         10,004,942         265,000           Clarifier System Upgrades-WWTP         190,048         186,345         3,703           Miscellaneous Sewer Linings         1,300,000         863,856         436,144           Lift Station Improvements         2,432,200         1,733,594         698,606           Misc Cmp Pipe Rep	Riverview Blvd-Stormwater Improv	775,000	39,850	735,150
Misc Sewer Lining-Arpa $6,499,675$ $4,410,960$ $2,088,715$ FDEP Resilient Fl Grant $1,144,767$ $61,767$ $1,083,000$ 2nd Ave E $3,000,000$ $31,284$ $2,968,716$ Sidewalks-CRA $1,030,045$ $80,045$ $950,000$ BPD Headquarters $11,680,435$ $680,435$ $11,000,000$ City Hall $10,124,533$ $124,533$ $10,000,000$ Fire Station #2 $7,363,815$ $363,815$ $7,000,000$ Parks Improvements $606,854$ $456,854$ $150,000$ Public Safety Operations Center $3,659,862$ $159,862$ $3,500,000$ Pirates-Lecom Park Improvements $17,8813$ $151,513$ $27,300$ Enterprise funds $V$ $V$ $South Pond Stormwater$ $1,269,942$ $1,004,942$ $265,000$ Clarifier System Upgrades-WWTP $190,048$ $186,345$ $3,703$ Miscellaneous Sewer Linings $1,300,000$ $863,856$ $436,144$ Lift Station Improvements $2,432,200$ $1,733,594$ $698,606$ $Misc$ Cmp Pipe Repairs $302,985$ $212,497$ $90,488$ FDEP Resilient Fl Grant $1,144,767$ $61,767$ $1,083,000$ $Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining1,128,544707,431421,11350,900,000Inductor Wells @ WWTP5,517,172427,000-478,$	Transportation Related Improv	298,432	88,432	210,000
FDEP Resilient FI Grant       1,144,767       61,767       1,083,000         2nd Ave E       3,000,000       31,284       2,968,716         Sidewalks-CRA       1,030,045       80,045       950,000         BPD Headquarters       11,680,435       680,435       11,000,000         City Hall       10,124,533       124,533       10,000,000         Fire Station #2       7,363,815       363,815       7,000,000         Parks Improvements       606,854       456,854       150,000         Public Safety Operations Center       3,659,862       159,862       3,500,000         Pirates-Lecom Park Improvements       178,813       151,513       27,300         Enterprise funds	Sidewalks	756,036	737,569	18,467
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	Misc Sewer Lining-Arpa	6,499,675	4,410,960	2,088,715
Sidewalks-CRA         1,030,045         80,045         950,000           BPD Headquarters         11,680,435         680,435         11,000,000           City Hall         10,124,533         124,533         10,000,000           Fire Station #2         7,363,815         363,815         7,000,000           Parks Improvements         606,854         456,854         150,000           Public Safety Operations Center         3,659,862         159,862         3,500,000           Pirates-Lecom Park Improvements         178,813         151,513         27,300           Enterprise funds         Vota South Pond Stormwater         1,269,942         1,004,942         265,000           Clarifier System Uprgrades-WWTP         190,048         186,345         3,703           Miscellaneous Sewer Linings         1,300,000         863,856         436,144           Lift Station Improvements         2,432,200         1,733,594         698,606           Misc Cmp Pipe Repairs         302,985         212,497         90,488           FDEP Resilient FI Grant         1,144,767         61,767         1,083,000           Water Main Replacement Program         2,020,775         130,345         1,890,430           Force Min Improvments         59,999         28,595 </td <td>FDEP Resilient Fl Grant</td> <td>1,144,767</td> <td>61,767</td> <td>1,083,000</td>	FDEP Resilient Fl Grant	1,144,767	61,767	1,083,000
BPD Headquarters         11,680,435         680,435         11,000,000           City Hall         10,124,533         124,533         10,000,000           Fire Station #2         7,363,815         363,815         7,000,000           Parks Improvements         606,854         456,854         150,000           Public Safety Operations Center         3,659,862         159,862         3,500,000           Pirates-Lecom Park Improvements         178,813         151,513         27,300           Enterprise funds         7000,000         863,856         436,144           Vota South Pond Stormwater         1,269,942         1,004,942         265,000           Clarifier System Uprgrades-WWTP         190,048         186,345         3,703           Miscellaneous Sewer Linings         1,300,000         863,856         436,144           Lift Station Improvements         2,432,200         1,733,594         698,606           Misc Cmp Pipe Repairs         302,985         212,497         90,488           FDEP Resilient Fl Grant         1,144,767         61,767         1,083,000           Water Main Replacement Program         2,020,775         130,345         1,890,430           Force Min Improvments         59,999         28,595         31,404	2nd Ave E	3,000,000	31,284	2,968,716
City Hall10,124,533124,53310,000,000Fire Station #27,363,815363,8157,000,000Parks Improvements606,854456,854150,000Public Safety Operations Center3,659,862159,8623,500,000Pirates-Lecom Park Improvements178,813151,51327,300Enterprise funds265,000Vota South Pond Stornwater1,269,9421,004,942265,000Clarifier System Uprgrades-WWTP190,048186,3453,703Miscellaneous Sewer Linings1,300,000863,856436,144Lift Station Improvements2,432,2001,733,594698,606Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861	Sidewalks-CRA	1,030,045	80,045	950,000
Fire Station #27,363,815363,8157,000,000Parks Improvements606,854456,854150,000Public Safety Operations Center3,659,862159,8623,500,000Pirates-Lecom Park Improvements178,813151,51327,300Enterprise funds265,000Clarifier System Uprgrades-WWTP190,048186,3453,703Miscellaneous Sewer Linings1,300,000863,856436,144Lift Station Improvements2,432,2001,733,594698,606Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861	BPD Headquarters	11,680,435	680,435	11,000,000
Parks Improvements         606,854         456,854         150,000           Public Safety Operations Center         3,659,862         159,862         3,500,000           Pirates-Lecom Park Improvements         178,813         151,513         27,300           Enterprise funds         1269,942         1,004,942         265,000           Clarifier System Uprgrades-WWTP         190,048         186,345         3,703           Miscellaneous Sewer Linings         1,300,000         863,856         436,144           Lift Station Improvements         2,432,200         1,733,594         698,606           Misc Cmp Pipe Repairs         302,985         212,497         90,488           FDEP Resilient Fl Grant         1,144,767         61,767         1,083,000           Water Main Replacement Program         2,020,775         130,345         1,890,430           Force Min Improvments         59,999         28,595         31,404           Manhole and Wetwell Lining         1,128,544         707,431         421,113           Storm Pipe Lining         400,000         121,264         278,736           Ironwood Water System Improvments         139,300         39,651         99,649           Injection Wells @ WWTP         5,517,172         427,172	City Hall	10,124,533	124,533	10,000,000
Public Safety Operations Center3,659,862159,8623,500,000Pirates-Lecom Park Improvements178,813151,51327,300Enterprise funds1,269,9421,004,942265,000Clarifier System Uprgrades-WWTP190,048186,3453,703Miscellaneous Sewer Linings1,300,000863,856436,144Lift Station Improvements2,432,2001,733,594698,606Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvements59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861	Fire Station #2	7,363,815	363,815	7,000,000
Pirates-Lecom Park Improvements         178,813         151,513         27,300           Enterprise funds         Vota South Pond Stormwater         1,269,942         1,004,942         265,000           Clarifier System Uprgrades-WWTP         190,048         186,345         3,703           Miscellaneous Sewer Linings         1,300,000         863,856         436,144           Lift Station Improvements         2,432,200         1,733,594         698,606           Misc Cmp Pipe Repairs         302,985         212,497         90,488           FDEP Resilient Fl Grant         1,144,767         61,767         1,083,000           Water Main Replacement Program         2,020,775         130,345         1,890,430           Force Min Improvments         59,999         28,595         31,404           Manhole and Wetwell Lining         1,128,544         707,431         421,113           Storm Pipe Lining         400,000         121,264         278,736           Ironwood Water System Improvments         139,300         39,651         99,649           Injection Wells @ WWTP         5,517,172         427,172         5,090,000           Public Works Annex         2,200         2,200         -           Waterkeeper Improvements         528,196 <td< td=""><td>Parks Improvements</td><td>606,854</td><td>456,854</td><td>150,000</td></td<>	Parks Improvements	606,854	456,854	150,000
Enterprise funds1,269,9421,004,942265,000Clarifier System Uprgrades-WWTP190,048186,3453,703Miscellaneous Sewer Linings1,300,000863,856436,144Lift Station Improvements2,432,2001,733,594698,606Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861	Public Safety Operations Center		· · · · ·	3,500,000
Vota South Pond Stormwater1,269,9421,004,942265,000Clarifier System Uprgrades-WWTP190,048186,3453,703Miscellaneous Sewer Linings1,300,000863,856436,144Lift Station Improvements2,432,2001,733,594698,606Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861	Pirates-Lecom Park Improvements	178,813	151,513	27,300
Clarifier System Uprgrades-WWTP190,048186,3453,703Miscellaneous Sewer Linings1,300,000863,856436,144Lift Station Improvements2,432,2001,733,594698,606Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861	Enterprise funds			
Miscellaneous Sewer Linings1,300,000863,856436,144Lift Station Improvements2,432,2001,733,594698,606Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861	Vota South Pond Stormwater	1,269,942	1,004,942	265,000
Lift Station Improvements2,432,2001,733,594698,606Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861		,		
Misc Cmp Pipe Repairs302,985212,49790,488FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861	•		,	,
FDEP Resilient Fl Grant1,144,76761,7671,083,000Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861			, ,	
Water Main Replacement Program2,020,775130,3451,890,430Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861				
Force Min Improvments59,99928,59531,404Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861			· · · · ·	, ,
Manhole and Wetwell Lining1,128,544707,431421,113Storm Pipe Lining400,000121,264278,736Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861				
Storm Pipe Lining         400,000         121,264         278,736           Ironwood Water System Improvments         139,300         39,651         99,649           Injection Wells @ WWTP         5,517,172         427,172         5,090,000           Public Works Annex         2,200         2,200         -           Waterkeeper Improvements         528,196         52,335         475,861	*	,	,	,
Ironwood Water System Improvments139,30039,65199,649Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861	e e		,	,
Injection Wells @ WWTP5,517,172427,1725,090,000Public Works Annex2,2002,200-Waterkeeper Improvements528,19652,335475,861		,	,	,
Public Works Annex         2,200         2,200         -           Waterkeeper Improvements         528,196         52,335         475,861	· ·	· · · · ·	,	
Waterkeeper Improvements         528,196         52,335         475,861	, U		· · · · ·	5,090,000
		,	,	-
Total <u>\$ 78,187,955</u> <u>26,225,297</u> <u>51,962,658</u>				
	Total	\$ 78,187,955	26,225,297	51,962,658

### **NOTE H** – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund due to/due from balances at September 30, 2023, consisted of:

	1		Due to:				
		Ge	neral Fund	Non Major	Water/Sewer	Parking	Total
Due	State Housing Initiatives Partnership Program	\$	1,533	-	-	- 5	5 1,533
from:	Nonmajor Governmental		1,025,345	44,290	1,806,136	110,000	2,985,771
		\$	1,026,878	44,290	1,806,136	110,000 \$	\$ 2,987,304

All advances are from loans made to establish working capital; there are budgeted collections for the subsequent year.

		Advances from:	
		Ger	neral Fund
Advances	Nonmajor Governmental	\$	99,946
to:	Sanitation		319,718
		\$	419,664

All remaining balances resulted from the time lag between the dates that: (1) interfund goods and services are provided and reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and payments between funds are made.

Interfund transfers for the year ended September 30, 2023, consisted of:

	Transfers to:			
				Nonmajor
	General	Parking	Sanitation	Governmental Total
General Fund	\$ -	489,625	72,599	4,683,394 \$ 5,245,618
Transfers Water and Sewer	255,500	-	-	- 255,500
from: Sanitation	250,000	-	-	- 250,000
Nonmajor Governmental	1,031,684	440,000	-	802,380 2,274,064
Total	\$ 1,537,184	929,625	72,599	5,485,774 \$ 8,025,182

Transfers are used to: (1) move revenues *from* the fund that statute or budget requires to collect them *to* the fund that statute or budget requires to expend them; (2) move receipts restricted to debt service *from* the funds collecting the receipts *to* the debt service fund as debt service payments become due; and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budget authorizations.

## **NOTE I** – LONG-TERM LIABILITIES

### **Long-Term Liability Activity**

Long-term liability activity for the year ended September 30, 2023, is shown below and on the following page.

Payments on bonds and notes that pertain to the City's governmental activities are made by the debt service fund. The compensated absences liability, net pension liabilities and OPEB liability, attributed to governmental activities, will be liquidated by the general fund, as in prior years. The respective fund has been used to liquidate the liability for compensated absences and OPEB obligation in business-type activities. Payments on notes payable for the Central Community Redevelopment Area and the 14th Street Redevelopment Area are paid out of their respective individual funds.

	Beginning Balance	Additions	(Reductions)	Ending Balance	Amounts Due Within One Year	Amounts Due In More Than One Year
Governmental activities						
Notes payable - direct borrowings	<b>* • • • • • • • • • •</b>					
CCRA, Series 2005A	\$ 187,020		(91,644)	95,376	75,106	20,270
Total notes payable	187,020		(91,644)	95,376	75,106	20,270
Bonds payable						
Special Obligation Revenue						
Bond, Series 2012	4,324,375	-	(375,830)	3,948,545	387,405	3,561,140
Special Obligation Revenue						
Bond, Series 2016	11,235,000	-	(555,000)	10,680,000	575,000	10,105,000
Series 2016 Premium	1,014,244	-	(118,920)	895,324	-	895,324
BCRA, Tax Increment Revenue						
Bond, Series 2011	4,220,000	-	(200,000)	4,020,000	210,000	3,810,000
Series 2011 Premium	46,844	-	(3,604)	43,240	-	43,240
Total bonds payable	20,840,463		(1,253,354)	19,587,109	1,172,405	18,414,704
Estimated claims payable (internal						
service funds)	1,271,462	11,291,311	(10,831,416)	1,731,357	173,136	1,558,221
Swap rate agreement liability	1,709	-	(1,709)	-	-	-
Net pension liability	44,407,528	34,359,254	(36,582,677)	42,184,105	-	42,184,105
Total OPEB liability	18,194,769	1,876,809	(7,151,762)	12,919,816	-	12,919,816
Lease liability	-	143,242	(19,067)	124,175	34,073	90,102
Compensated absences	2,198,959	1,394,871	(1,213,165)	2,380,665	803,638	1,577,027
Governmental activities long-term						
liabilities	\$ 87,101,910	49,065,487	(57,144,794)	79,022,603	2,258,358	76,764,245

	Beginning Balance	Additions	(Reductions)	Ending Balance	Amounts Due Within One Year	Amounts Due In More Than One Year
Business-type activities						
Notes payable - direct borrowings						
State Revolving Loan, Wastewater - WW68118P	\$ 132,461	-	(18,519)	113,942	19,222	94,720
State Revolving Loan,	+,		(			, ,,,_,
Stormwater - SW68117P	212,147	-	(29,803)	182,344	30,934	151,410
State Revolving Loan,						
Stormwater - SW410320	542,373	-	(43,831)	498,542	44,858	453,684
State Revolving Loan,						
Stormwater - SW410330	883,597	-	(63,484)	820,113	64,657	755,456
State Revolving Loan,						
Stormwater - SW410340	753,197	-	(52,370)	700,827	53,629	647,198
State Revolving Loan,						
Wastewater - WW410300	3,501,202	-	(328,976)	3,172,226	337,685	2,834,541
State Revolving Loan,						
Wastewater - WW410301	215,895	-	(20,559)	195,336	21,026	174,310
State Revolving Loan,						
Wastewater - WW410360	500,651	-	(28,874)	471,777	29,063	442,714
State Revolving Loan,						
Wastewater - WW410361	5,520,836	-	(316,381)	5,204,455	317,621	4,886,834
State Revolving Loan,						
Wastewater - WW410370	2,160,893	-	(138,712)	2,022,181	138,780	1,883,401
Promissory Note, Parking						
Garage Loan I	923,766	-	(400,824)	522,942	416,356	106,586
Note Payable - Sweepers	264,292		(74,011)	190,281	76,543	113,738
Total notes payable	15,611,310	-	(1,516,344)	14,094,966	1,550,374	12,544,592
Revenue Bonds, Series 2018A	6,890,000	-	(205,000)	6,685,000	215,000	6,470,000
Series 2018A Premium	334,384	-	(16,055)	318,329	-	318,329
Lease liability	56,342	-	(12,092)	44,250	12,620	31,630
Swap rate agreement liability	4,983	-	(4,983)	-	-	-
Total OPEB liability	5,866,021	590,727	(2,390,217)	4,066,531	-	4,066,531
Net pension liability	10,449,241	6,734,680	(4,595,701)	12,588,220	-	12,588,220
Customer deposits Compensated absences	1,136,190	237,668	(250,139)	1,123,719	-	1,123,719
Compensated absences	602,421	250,072	(305,731)	546,762	199,649	347,113
Business-type activities long-term						
liabilities	\$ 40,950,892	7,813,147	(9,296,262)	39,467,777	1,977,643	37,490,134

Description of Debt	 ernmental ctivities
Notes Payable	
\$1,000,000 Central Community Redevelopment Agency Promissory Note, Series 2005A: The purpose of this note was to refinance the CCRA Promissory Note, Series 2003 and to finance certain project costs. Interest and principal shall be due and payable in arrears on the first day of each and every February, May, August, and November. The interest rate on the note is 63.7% of the 30 day LIBOR rate plus 91 basis points as set at the beginning of each quarter and is payable quarterly. As a means of lowering its borrowing costs, the original principal amount was swapped to an annual fixed rate of 4.14%, payable in quarterly installments through February 1, 2025. Under terms of the Interest Rate Swap Agreement with Bank of America, the CCRA receives 63.7% of the 30 day LIBOR rate plus 91 basis points on the unamortized principal of the swap amount. Final maturity is February 1, 2025. This note has certain loan covenants which the CCRA is in compliance with as of September 30, 2023. Moneys derived from the Tax Increment Revenues and investment earnings thereon are pledged to secure this loan.	\$ 95,376
Total Notes Payable - Governmental Activities	\$ 95,376

Description of Debt	 Governmental Activities		
<b>^</b>	 		
Bonds Payable			
\$7,500,000 Special Obligation Revenue Refunding Bond, Series 2012 was issued for the purpose of financing the cost of capital improvements to the City's sport complex known originally as McKechnie Field, now called LECOM Park. The principal is paid annually with the final payment of \$2,750,165 due February 1, 2027. The interest rate is 3.080% with semi-annual payments being paid on February 1 and August 1. Tourist development tax revenues and half-cent state sales tax revenues are pledged to			
secure this issue.	\$ 3,948,545		
\$14,280,000 Special Obligation Revenue Bond, Series 2016 was issued to refinance the \$18,645,000 Special Obligation Revenue Bond, Series 2007. The principal is being repaid annually with a final payment of \$980,000 due September 1, 2037. Interest rates range from 4.00% to 5.00%. Retained Spring Training Franchise sales tax revenues are pledged to secure this issue.	10,680,000		
\$5,285,000 Series 2011 Tax Increment Revenue Bonds were issued for the purpose of financing the cost of construction of the Riverwalk Project. This project is intended to be donated to the City at a future date. The bonds are due in annual installments of \$165,000 to \$390,000 beginning September 1, 2017 through September 1, 2037. Increment tax revenues and non-ad valorem revenues are pledged to secure this issue. Interest rates range from 2.75% to 5.125%.	 4,020,000		
Total Bonds Payable – Governmental Activities	\$ 18,648,545		

Description of Debt	iness-type ctivities
Notes Payable	
\$6,000,000 Promissory Note, Judicial Center Parking Garage Loan I was issued for the purpose of financing the cost of construction of the Judicial Center Parking Garage. The principal of the loan is being repaid quarterly with a final payment of \$106,586 due December 16, 2024. The interest rate on the note is 63.702% of the 30 day LIBOR rate plus .62% as set at the beginning of each quarter and is payable quarterly. To lower the volatility of its borrowing cost, the original principal amount was swapped to an annual fixed rate of 3.82%. Interest is paid at a variable rate, currently 2.16%. The City, by agreement, receives funding for the Judicial Center Parking Garage debt from the Bradenton Community Redevelopment Agency and non ad valorem revenues.	\$ 522,942
\$494,600 Clean Water State Revolving Fund, Wastewater WW68118P was issued to complete pre-construction activities for various identified wastewater projects. The principal is paid in semi-annual payments; final payment of \$11,071 is due March 15, 2029. Interest rate is 3.00%. The principal and interest is secured by net revenues of the water and sewer system.	113,942
\$601,860 Clean Water State Revolving Fund, Stormwater SW68117P was issued to complete pre-construction activities for identified stormwater projects. The loan principal is to be repaid in semi-annual payments with a final payment of \$18,083 due September 2029. Interest rate is 3.00%. The principal and interest is secured by net revenues of the water and sewer system.	182,344
\$6,496,068 Clean Water State Revolving Fund, Wastewater WW410300 was issued to rehab and replace lift stations, force mains, and new gravity sewer (Collection and Transmission) facilities projects. The principal of the loan is being repaid semi-annually with a final payment of \$209,455 due on February 15, 2032. Interest is paid at a rate of 2.63%. The principal and interest is secured by net revenues of the water and sewer system.	3,172,226
\$415,698 Clean Water State Revolving Fund, Wastewater WW410301 was issued as a companion loan to Clean Water State Revolving Fund, Wastewater WW410300. The principal of the loan is being repaid semi-annually with a final payment of \$12,655 due February 15, 2032. Interest is paid at a rate of 2.26%. The principal and interest is secured by net revenues of the water and sewer system.	195,336
\$877,372 Clean Water State Revolving Fund, Stormwater SW410320 was issued as a construction loan to fund Stormwater Management Facilities project, Wares Creek Drainage Improvement. The loan principal is to be repaid in semi-annual payments with a final payment of \$28,586 due February 2033. Interest rate is 2.33%. The principal and interest is secured by net revenues of the water and sewer system.	498,542
\$2,868,713 Clean Water State Revolving Fund, Wastewater WW410370 was issued as a construction loan to fund a Screw Press Dewatering System Upgrade. The loan principal is to be repaid in semi-annual payments, with a final payment of \$72,200 January 2038. There is no interest on \$2,606,141 of the loan. The rate is .70% on the remaining \$262,572. The principal and interest is secured by net revenues of the water and sewer system.	2,022,181

Description of Debt	B	usiness-type Activities
Notes Payable (continued)		
\$1,298,809 Clean Water State Revolving Fund, Stormwater SW410330 was issued for construction and demolition of bridges on Wares Creek: 12th Ave West, 14th Ave West, 20th Street West between 12th Ave West and 14th Ave West. The loan principal is to be repaid in semi-annual payments with a final payment of \$39,364 due November 2034. Interest rate is 1.84%. The principal and interest is secured by net revenues of the water and sewer system.	\$	820,113
\$1,087,780 Clean Water State Revolving Fund, Stormwater SW410340 was issued for construction and demolition of 17th Ave West Bridge. The loan principal is to be repaid in semi-annual payments with a final payment of \$35,030 due December 2034. Interest rate is 2.39%. The principal and interest is secured by net revenues of the water and sewer system.		700,827
\$600,614 Clean Water State Revolving Fund Wastewater WW410360 was issued for design of the City's Treatment and Transmission project. The principal is to be repaid in semi-annual payments, with a final payment of \$16,053 due July 2039. Interest rate is 0.49% for \$410,244 of the loan amount, 0.30% for \$46,512 of the loan amount and 1.25% for \$143,858 of the loan amount. Revenues of the water and sewer systems are pledged to provide the loan payments.		471,777
\$6,349,454 Clean Water State Revolving Fund Wastewater WW410361 was issued for Wastewater Treatment Facility Improvements, LS 31 Improvements, and Perico FM Improvements. The principal is to be repaid in semi-annual payments, with a final payment of \$180,459 due September 2039. Interest rate is 0.14% for \$4,590,416 of the loan amount, and 0.75% for \$1,759,038 of the loan amount. Revenues of the water and sewer systems are pledged to provide the loan payments.		5,204,455
\$410,520 Government Obligation Contract was issued to purchase two street sweepers. The principal and interest is to be repaid in annual payments of \$83,053, with a final payment of \$117,630 due June 2025. Interest rate is 3.42%. The loan is secured by the street sweepers.		190,281
Total Notes Payable - Business-type Activities	\$	14,094,966

Description of Debt	iness-Type ctivities
Bonds Payable	
\$7,595,000 Florida Municipal Loan Council Revenue Bonds, Series 2018A (City of Bradenton Series) were issued for the purpose of financing the construction of the City Centre Parking Garage. Principal is repaid annually beginning October 2019, with the final payment of \$480,000 due October 1, 2043. Interest on the bonds ranges from 3% to 5% and is payable semiannually on each April 1 and October 1, commencing April 1, 2019. Non-ad valorem revenues are pledged to secure this issue.	\$ 6,685,000
Total Bonds Payable Business-Type Activities	\$ 6,685,000

#### Lessee Lease Agreements

Governmental activities:

The City has entered into a 48 month lease agreement as a lessee for vehicles at an interest rate of 5.25%. The lease requires monthly payments which total \$3,315 until February 2027. The lease liability was \$124,175 as of September 30, 2023.

The maturity schedule is as follows:

				Total
Year Ending September 30,	I	Principal	Interest	Payments
2024		34,073	5,707	39,780
2025		35,906	3,875	39,781
2026		37,837	1,943	39,780
2027		16,359	215	16,574
Total Future Payments	\$	124,175	11,740	135,915

Lease expense was reported as follows:

Lease expense	
Amortization expense by class of underlying asset	
Equipment	\$ 23,874
Total amortization expense	23,874
Interest on lease liabilities	4,681
Variable lease expense	-
Total	\$ 28,555

## Business-type activities:

The City has entered into a 60 month lease agreement as a lessee for golf carts at an interest rate of 4.28% The lease requires monthly payments which total \$1,189 until January 2027. The lease liability was \$44,250 as of September 30, 2023.

# The maturity schedule is as follows:

				Total
Year Ending September 30,	F	Principal	Interest	Payments
2024		12,620	1,648	14,268
2025		13,171	1,097	14,268
2026		13,745	523	14,268
2027		4,714	42	4,756
Total Future Payments	\$	44,250	3,310	47,560

Lease expense was reported as follows:

Lease expense	
Amortization expense by class of underlying asset	
Equipment	\$ 12,870
Total amortization expense	 12,870
Interest on lease liabilities	2,133
Variable lease expense	-
Total	\$ 15,003

#### **Debt Maturity**

Debt service requirements at September 30, 2023, were as follows:

Gover	nmenta	l Activities, Reve	enue Bonds and Not	es Payable	
		Revenue I	Bonds	Notes Payable (Dire	ect Borrowings)
Year Ended September 30,		Principal	Interest	Principal	Interest
2024		1,172,405	745,880	75,106	3,619
2025		1,209,338	701,839	20,270	616
2026		1,261,637	656,144	-	-
2027		3,635,165	572,328	-	-
2028		930,000	485,725		
2029-2033		5,305,000	1,761,500	-	-
2034-2037		5,135,000	527,082		-
Total	\$	18,648,545	5,450,498	95,376	4,235

Enterprise (Business-type Activities), Revenue Bonds and Notes Payable					
	Revenue B	onds	Notes Payable (Dire	ect Borrowings)	
Year Ended September 30,	Principal	Interest	Principal	Interest	
2024	215,000	277,775	1,550,374	205,243	
2025	225,000	267,025	1,293,528	146,257	
2026	235,000	255,775	1,089,307	125,243	
2027	250,000	244,025	1,105,800	108,750	
2028	260,000	231,525	1,122,692	91,860	
2029-2033	1,480,000	983,175	4,926,972	216,061	
2034-2038	1,810,000	665,145	2,658,111	28,683	
2039-2043	2,210,000	272,600	348,182	868	
Total	\$ 6,685,000	3,197,045	14,094,966	922,965	

#### **Other Long-Term Debt Information**

#### Conduit Debt:

From time to time, the City issues revenue bonds to provide financial assistance to private-sector entities or other third parties for the acquisition and construction of industrial and commercial facilities. The bonds are secured by the property financed and are payable solely from payments received on the underlying loans and agreements. The City is not obligated in any manner for repayment of the bonds as discussed above. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of September 30, 2023, there was one Industrial Revenue Bond outstanding with an aggregate principal amount payable of \$2,557,165.

#### Unused Lines of Credit:

The City has no unused lines of credit.

## Assets Pledged as Collateral for Debt:

The City has no capital assets, whether real or personal property, pledged as collateral for debt other than the sweepers. All debt is secured by revenue streams.

## Default Remedies:

In the event that the City defaults on any of its obligations, creditors, trustees and bondholders have available remedies of law, including the right to mandamus proceedings. Additional remedies are specified in certain of the Promissory Notes or Trust Indentures.

In the case of the \$1,000,000 Central CRA promissory note, the 2012 \$7,500,000 Special Obligation Revenue Refunding Bond, the \$14,280,000 Special Obligation Revenue Bond, the \$5,285,000 Series 2011 Tax Increment Revenue Bonds, and the one remaining Promissory Note for the Judicial Parking Garage, all agreements give the Bank the option to declare the total loan balance due and payable upon an event of default. The promissory notes named in this paragraph are direct borrowings.

State Revolving Fund loans provide for a number of remedies providing finance-related consequences in an event of default. The Department of Revenue may:

- Establish rates and collect fees and charges for use of the City's Water and Sewer System.
- Intercept the delinquent amount plus a penalty not to exceed interest at a rate of 18% per year from any unobligated funds due to the City under any revenue or tax sharing fund established by the State.
- Notify financial market credit rating agencies and potential creditors.
- Sue for payment of amounts due, as well as interest and associated costs.
- Accelerate the repayment schedule or increase the financing rate on the unpaid principal to as much as 1.667 times the original rate.

In the case of default on the sweeper loan, the loan originator shall have the right to take one or any combination of the following remedial steps:

- The loan originator may declare all loan payments and other amounts payable by the City hereunder to the end of the then current budget year to be immediately due and payable.
- Upon written request by the loan originator, the City shall, within a reasonable timeframe established by the loan originator, use its best efforts to sell the equipment in a commercially reasonable manner. The proceeds of the sale should be provided to the loan originator.
- Alternatively, the loan originator may require the City at the City's expense redeliver any or all of the equipment to the loan originator.
- The loan originator may take whatever action at law or in equity that may appear necessary or desirable to enforce its rights.

## Interest Rate Swaps

As of September 30, 2023, the City has two interest rate swap agreements that reduce the economic risks associated with variability in cash outflows for interest on notes as discussed above. The *terms* and *objectives* of the interest rate swaps are as noted in the description of debt above.

	Changes in Fair Value		Fair Value at September 30, 2023	Notional Value at September 30, 2023	
Governmental activities, fair value hedges Pay fixed-receive variable interest rate swap contract asset (liability)					
CCRA Series 2005A	\$	1,921	212	95,376	
Total Governmental activities		1,921	212	95,376	
Business-type activities, fair value hedges Pay fixed-receive variable interest rate swap contract					
Parking Garage Note I		6,408	1,425	522,942	
Total Business-type activities		6,408	1,425	522,942	
	\$	8,329	1,637	618,318	

The following table represents debt service payments on the variable rate notes, net of swap payments associated with the notes at year end. The variable interest at September 30, 2023 is assumed to be constant over the life of the note.

Year	F	Principal	Variable Interest	Swap Interest	Net Cash Flows
2024		491,462	891	16,787	509,140
2025		126,856	-	1,634	128,490
	\$	618,318	891	18,421	637,630

*Fair Value:* Because interest rates improved since execution of the swaps, the swaps had a positive fair value of \$1,637, as of September 30, 2023. The fair value was estimated using the zero-coupon method, calculating the future net settlement payments required by the swap assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero coupon bonds due on the date of each future net settlement on the swap.

*Credit Risk:* As of September 30, 2023, the City was exposed to credit risk in the amount of the derivative's fair value.

Basis Risk: The swap does not expose the City to basis risk. The interest rate on the notes and swap are the same.

*Termination Risk:* The City, or the counterparty, may terminate the swap if the other party fails to perform under the terms of the contract. If at the time of termination the swap has a negative fair value, the City would be liable to the counterparty for a payment equal to the swap's fair value.

## **NOTE J** – EMPLOYEE RETIREMENT SYSTEMS

#### **Aggregate Information for City Retirement Plans**

	-	Deferred Outflows of Resources	Net Pension Liability	Deferred Inflows of Resources	Pension Expense
City Retirement Plan					
Florida Retirement System					
Pension Plan	\$	4,663,336	16,343,562	30,194	3,663,085
HIS Plan		717,987	7,407,797	702,504	2,859,374
Firefighters' Pension Plan		7,362,283	11,988,201	570,894	5,010,013
Police Officers' Pension Plan		7,067,800	19,032,765	2,966,209	4,517,935
	\$	19,811,406	54,772,325	4,269,801	16,050,407

#### **<u>City Retirement Plans</u>**

The City has two pension funds – Firefighters' Pension Fund and Police Officers' Pension Fund. The Firefighters' Pension Fund and Police Officers' Pension Fund are single-employer, defined benefit pension plans for the fire and police departments. Each plan's financial statements are prepared using the accrual basis of accounting. The preparations of the financial statements of all plans conform to the provisions of GASB Statements No. 67 and 68. For purposes of measuring the net pension (asset) liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's pension funds - Firefighters and Police Officers' Pension Trust Funds and additions to/deductions from the fiduciary net position of each plan have been determined on the same basis as they are reported by the City. Benefits and refunds of both plans are recognized using the completed transaction method. The City's plans are treated as fiduciary funds in the financial section of the financial statements. Employer and plan member contributions are recognized in the period that contributions are due. Investments are reported at fair value.

Separate audited financial statements are issued for the Firefighters' Pension Fund. This report may be obtained from the City of Bradenton's Finance Department. No separate audited financial statements are issued for the Police Officers' Pension Fund.

All other employees participate in the Florida State Retirement System, a multiple-employer, cost-sharing public employee pension plan discussed further in this note.

#### **Firefighters' Pension Plan**

#### **Plan Description**

The City's Firefighters' Retirement System (the "Plan"), a defined benefit single-employer public employee retirement plan, is administered in accordance with City of Bradenton Ordinance No. 2910 as approved January 27, 2010, along with subsequent amendments. The plan is subject to the provisions of Chapters 112 and 175 of the Florida Statutes. Each person employed by the City's Fire Department as a full-time Firefighter becomes a member of the Plan as a condition of their employment. All Firefighters are therefore eligible for all plan benefits as provided for in the plan document and by applicable law.

#### **Plan Administration**

The Plan is a single-employer defined benefit pension plan administered by the Plan's Board of Trustees comprised of two City residents appointed by the City Council, two Firefighters elected by majority of covered Members, and a fifth Member elected by the other four and appointed by City Council (as a ministerial duty).

#### **Plan Membership**

At September 30, 2023, membership consisted of:

Actives	62
Service retirees	53
DROP retirees	7
Beneficiaries	9
Terminated vested	1
Disability retirees	10
Total members	142

#### **Benefits Provided**

The plan covers permanent and probationary City employees who are classified as uniform fire personnel. Any participant who has creditable service of ten years and has attained age 55, or has creditable service of 25 years is eligible for normal retirement. Such a retiree would receive a normal retirement benefit of 3% of average final compensation (average of the employee's salary for the two best years of the last ten years of credited service, or the career average, whichever is greater) multiplied by years of credited service.

Any participant who has creditable service of ten years and has attained age 50, or has creditable service of 20 years, is eligible for early retirement and may elect a deferred or immediate benefit. A deferred benefit is calculated and commences in accordance with the normal retirement formula except that credited service and average final compensation are determined as of the early retirement date. An immediate benefit commences on the early retirement date and is determined in accordance with an actuarially adjusted early retirement formula.

The plan provides for pre-retirement death benefits for both vested and non-vested members. If a member was vested, the beneficiary may elect to receive a refund of the member's accumulated benefits or a computed benefit payable over ten years. The beneficiary can make an election to receive a ten-year benefit immediately, or at the retiree's scheduled early or normal retirement date. The ten-year benefit is calculated as for normal retirement based on the deceased member's credited service and average final compensation as of the date of death and reduced as for early retirement, if applicable. The beneficiary of a deceased non-vested member shall receive a refund of the member's accumulated contributions.

For members hired prior to January 13, 2016, beginning on the first October 1 following the attainment of age 55, and on each subsequent October 1 thereafter, the monthly benefit of each retiree (or their beneficiary or joint annuitant) who is receiving a normal or early retirement benefit shall be increased by 3 percent. These increases shall cease after the increase following the date when the retiree attains (or would have attained) age 64 (for a total of up to ten annual increases). The monthly benefit for every retiree, or their beneficiary, who was receiving a normal, early or disability retirement benefit or pre-retirement benefit or pre-retirement death benefit on or before October 1, 1999, is increased by \$10 for each year of full retirement up to a maximum of \$100. For members hired on or after January 13, 2016, beginning 5 years after retirement or entry into the deferred retirement option plan, the monthly benefit of each retiree who is receiving a normal or early retirement benefit shall be increased annually by 2.3 percent with increases continuing for the life of the retiree and following the retiree's death, for the life of the retiree's beneficiary or joint annuitant. Current members, DROP participants, and current normal or early retirees retiring on or after December 1, 2011, who had not yet received a cost-of-living adjustment) (COLA) increase as of January 13, 2016 were eligible to make a one-time irrevocable election to maintain the 3 percent COLA provision or elect the 2.3 percent COLA as discussed above. The election was to be made in writing no later than July 13, 2016. If no election was made, the member, DROP participant, or eligible retiree will receive the 3 percent COLA discussed above. DROP participants who have previously received a COLA increase are ineligible to make the election.

The plan provides disability benefits for both duty-related and non-duty-related disabilities. Disability caused by performance of duties is computed at 3% of average final compensation multiplied by years of credited service. Duty-related disability benefits cannot be less than 42% of the average final compensation of the member. Every plan participant with ten years or more of credited service is eligible to receive non-line-of-duty disability benefits. A non-line-of-duty disability is computed at 2% of the average final compensation multiplied by the total years of credited service. Non-line-of-duty disability benefits cannot be less than 25% of the average final compensation of the member.

In April 2016, the City approved Ordinance No. 2981 which amended the COLA, DROP, and Pre-Retirement Death Provisions and established a Share Plan. The Share Plan is an additional plan component to provide special benefits in the form of supplemental retirement, termination, death and disability benefits. These benefits are to be funded solely and entirely by premium tax monies for each plan year which are allocated to this supplemental component. The Fire Pension Board shall create individual "Member Share Accounts" for all actively employed plan members and DROP participants. Each member or DROP participant shall have a member share account for his or her share of the Florida Statute Chapter 175 tax revenues, forfeitures, income, and expense adjustments relating thereto.

Chapter 2019-21, Laws of Florida was signed into effect granting disability benefits to firefighters participating in an employer-sponsored retirement plan. Effective July 1, 2019, "the retirement plan must consider the firefighter totally and permanently disabled in the line of duty if he or she meets the retirement plan's definition of totally and permanently disabled due to the diagnosis of cancer or circumstances that arise out of the treatment of cancer." For this purpose, "cancer" is as defined in Section 112.1816(1), Florida Statutes.

This benefit change only relates to the disability benefits for the Pension Fund and does not provide for other benefits that are provided for in Florida Statutes Section 112.1816.

In October 2021, the City approved Ordinance No.3088 which amended member's disability benefits. Per the ordinance, only active members of the system on the date the board determines entitlement to a disability benefit are eligible for disability benefits. The two exceptions to this rule are if a member is terminated by the City and has already applied for disability benefits before the termination or if the member is terminated by the City for medical reasons and applies within 30 days after the medical termination date.

During the year ended September 30, 2023, the plan received state monies totaling \$557,617. The City will use any state monies, up to \$700,000 to offset its funding requirements. 50% of the state monies received by the City in excess of \$700,000 shall be allocated to the Share Plan, with the remaining 50% to be used by the City.

## **Deferred Retirement Option Program (DROP)**

Plan members can enter the DROP program upon satisfaction of Normal Retirement requirements earlier of 1) age 55 and 10 years of service, or 2) 25 years of service, regardless of age. Participation is allowed up to 60 months. At the election of the Member, the account is credited with either: 1) the actual net rate of investment return (total return net of brokerage commissions and transactions costs), or 2) 6.5% per year. The income is credited each fiscal quarter and the Member may change the method of crediting income once during the DROP period. The DROP balance as of September 30, 2023 is \$1,557,547.

#### Contributions

As a condition of participation, firefighters' are required to contribute to the Plan. The percentage increased effective April 15, 2013, from 8% to 10% currently of their earnings. If an employee separates from service before achieving ten years of credited service, the employee may either request a refund of their accumulated contribution or they may leave it deposited with the plan. If an employee has more than ten years of credited service upon termination, the member, upon reaching normal retirement, is entitled to a monthly retirement benefit equal to 3% of their average final compensation multiplied by years of credited service, provided the member does not elect to withdraw their accumulated contributions and they survive to the normal retirement date.

Other contributions are received from the State of Florida and the City. The State of Florida contribution results from the City's share of insurance tax. The City contributes an amount to make the fund actuarially sound, but not less than 8% of payroll.

The City/State actuarially determined required contribution for the year ended September 30, 2023 was \$1,858,852.

#### Investments

The investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. Investments that do not have an established market are reported at estimated fair value.

For the year ended September 30, 2023, the annual money-weighted rate of return on Pension Plan investments, net of Pension Plan investment expense, was 9.44 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The following was the Firefighters' Pension Fund's adopted asset allocation policy as of September 30, 2023.

	Target
Asset Class	Allocation
All Cap Value Equity	13.5%
Broad Growth Equity	13.5%
Domestic Broad Cap Equity	18.0%
International Equity	15.0%
Fixed Income (Core)	20.0%
Global Fixed Income	5.0%
Private Real Estate	10.0%
Infrastructure	5.0%
Total	100.0%

#### Net Pension (Asset) Liability

The measurement date is September 30, 2023. The measurement period for the pension expense was October 1, 2022 to September 30, 2023. The reporting period is October 1, 2022 through September 30, 2023.

The total pension liability, net pension (asset) liability, and certain sensitivity information shown in this report are based on an actuarial valuation performed as of October 1, 2022. The total pension (asset) liability was rolled-forward from the valuation date to the plan's fiscal year ending September 30, 2023, (measurement date) using generally accepted actuarial assumptions.

The Total Pension Liability was determined by an actuarial valuation as of October 1, 2022 updated to September 30, 2023 using the following actuarial assumptions:

Inflation	2.50%
Salary increases	service based
Discount rate	7.00%
Investment rate of return	7.00%

Mortality Rate Healthy Active Lives: Female - PubS.H-2010 for Employees, set forward one year. Male - PubS.H-2010 for Employees, set forward one year.

Mortality Rate Healthy Retiree Lives: Female - PubS.H-2010 for Healthy Retirees, set forward one year. Male - PubS.H-2010 for Healthy Retirees, set forward one year.

Mortality Rate Beneficiary Lives: Female - PubG.H-2010 for Healty Retirees. Male: PubG.H-2010 for Healthy Retirees, set back one year.

Mortality Rate Disabled Lives: 80% PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees.

All rates are projected generationally with Mortality Improvement Scale MP-2018.

## Long-Term Expected Rate of Return

The pension plan investments were determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of September 30, 2023 are summarized in the following table:

	Long Term
	Expected Real
Asset Class	Rate of Return
All Cap Value Equity	7.5%
Broad Growth Equity	7.5%
Domestic Broad Cap Equity	7.5%
International Equity	8.5%
Fixed Income (Core)	2.5%
Global Fixed Income	3.5%
Private Real Estate	4.5%
Infrastructure	4.5%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Actuarial Assumption Changes**

There were no actuarial assumption changes in the October 1, 2023 actuarial valuation.

#### **Fiduciary Net Position**

The Plan's fiduciary net position has been determined on the same basis used by the pension plan.

## Changes in the Net Pension (Asset) Liability

The following table shows the changes in the net pension (asset) liability based on the actuarial information provided to the Firefighters' Pension Fund.

Change In Net Pension (Asset) Liability							
	Increase (Decrease)						
	Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension (Asset) Liability (a) - (b)		
Balances at September 30, 2022	\$	76,449,848	\$	63,938,024	\$	12,511,824	
Changes for the year:							
Service cost		1,766,392		-		1,766,392	
Interest on total pension liability		5,312,281		-		5,312,281	
Changes of benefit terms		-		-		-	
Differences between expected and							
actual experience		736,061		-		736,061	
Changes of assumptions		-		-		-	
Contributions - buy back		-		-		-	
Contributions - employer		-		1,396,271		(1,396,271)	
Contributions - State		-		557,617		(557,617)	
Contributions - employee		-		562,597		(562,597)	
Net investment income		-		5,937,167		(5,937,167)	
Benefit payments, including refunds of							
employee contributions		(4,653,028)		(4,653,028)		-	
Administrative expense		-		(115,295)		115,295	
Net changes		3,161,706		3,685,329		(523,623)	
Balances at September 30, 2023	\$	79,611,554	\$	67,623,353	\$	11,988,201	

Notes to Schedule:

The plan's fiduciary net position has been determined on the same basis as used by the pension plan's separate statements.

The required schedule of changes in the City's net pension (asset) liability and related ratios immediately following the notes to the financial statements present multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

#### Sensitivity of the Net Pension (Asset) Liability to Changes in the Discount Rate

The following presents the net pension (asset) liability of the City, calculated using the discount rate of 7.00%, as well as what the City's net pension (asset) liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage –point higher (8.00 percent) than the current rate.

	Current Discount							
	1% Decrease Rate					1% Increase		
		6.00%		7.00%		8.00%		
City's Net Pension (Asset) Liability	\$	22,030,210	\$	11,988,201	\$	3,737,113		

## Pension Expense Under GASB Statement No. 68

For the year ended September 30, 2023, the City recognized pension expense of \$5,010,013.

### **Deferred Outflows and Inflows of Resources**

On September 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred		Deferred
	Outflows of		Inflows of
	]	Resources	Resources
Differences between expected and actual experience	\$	1,291,756	570,894
Changes of assumptions		1,847,583	-
Net difference between projected and actual earnings on pension plan			
investments		4,222,944	-
	\$	7,362,283	570,894

## Future Years' Recognition of Deferred Outflows/Inflows

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended September 30,	
2024	\$ 2,200,726
2025	1,655,841
2026	3,095,674
2027	(160,852)
2028	-
Thereafter	-
Total	\$ 6,791,389

#### **Police Officers' Pension Plan**

#### **Plan Description**

The City's Police Officers' Pension Plan (the "plan"), a defined benefit single-employer public employee retirement plan, was established under the Code of Ordinances for the City of Bradenton, Florida, Subpart B, Article IV, and was most recently amended under Ordinance No. 2963 (adopted May 28, 2014). The Plan is also governed by certain provisions of Chapter 185, Florida Statutes, Part VII, Chapter 112, Florida Statutes and the Internal Revenue Code.

The Plan does not issue a stand-alone financial report and is included within the City's Annual Comprehensive Financial Report.

#### **Plan Administration**

The Plan is a single-employer defined benefit pension plan administered by the Plan's Board of Trustees comprised of two City residents appointed by the City Council, two Police Officers elected by majority of covered Members, and a fifth Member elected by the other four and appointed by City Council (as a ministerial duty).

#### **Plan Membership**

As of September 30, 2023, membership consisted of:

Active	100
Retirees, beneficiaries and DROP	89
Disability retirees	20
Terminated vested members	5
Total Members	214

#### **Benefits Provided**

The plan covers each person employed by the City of Bradenton Police Department as a full-time Police Officer as a condition of his/her employment. All Police Officers are eligible for all plan benefits as provided for in the plan document and by applicable law. Notwithstanding, the Police Chief may, upon employment as Police Chief, elect in writing to not be a member of the System.

Effective June 1, 2013 the plan had two tiers of retirement benefits. Anyone hired prior to June 1, 2013 would be in Tier 1 with eligibility for retirement upon the earlier of the attainment of age 45 and the completion of 20 years of credited service, or the attainment of age 55 and the completion of 10 years of credited service. Such retiree would receive a normal retirement based on credited service and average final compensation. "Average Final Compensation" (AFC) is 1/12 of the average salary of the two best years if 20 or more years of credit service (the period used to determine the average final compensation is changed to three years for the employees who are not vested as of January 31, 2015), three best years if less than 20 years of credited service, but at least 10 years of credited service or five best years if 5 or more years of credited service, but less than 10 years. The normal retirement is calculated by multiplying 3% times years of credited service times average final compensation plus \$10.00 for each year of credited service if the retiree retires with 20 or more years of 300 hours per calendar year. Also, effective February 1, 2014, the definition of pensionable earnings is changed to exclude pay from "contracted special details." The maximum payout amount of unused sick and vacation leave that is included in pensionable earnings is the member's balance as of June 30, 2013. The balance as of June 30, 2013 is calculated as the

member's current hourly rate times the current unused vacation leave hours plus half of the current unused sick leave hours.

Members who are hired on or after June 1, 2013 will be a participant in Tier 2. Theses members are eligible for normal retirement with the earlier of the attainment of age 50 and the completion of 25 years of credited service, or the attainment of age 55 with 10 years of service. The averaging period used to determine average final compensation is five years. The benefit multiplier is reduced from 3% to 2.75% per year of service and the annual cost of living adjustment is delayed until age 55 and ends at age 65. For eligible members who retire on or after February 1, 2014, the annual cost of living adjustment stops at the age of 65.

The plan provides for pre-retirement death benefits for both vested and non-vested members. If a member loses their life directly in the performance of duties as a Police Officer, his/her spouse, if any, shall receive and be paid as a monthly benefit a sum equal to 3% of average final compensation, multiplied by total years of credit service, but in any event, the minimum amount paid shall be 60% of average final compensation, with such pension to be paid for the remainder of the spouse's natural life, and the Fund shall pay in addition thereto the sum of \$20.00 per month for each eligible child. The pension benefit offered by this subsection shall be in lieu of any other benefits provided by the system.

#### **Supplemental Benefit - Share Plan**

Pursuant to Florida law, a separate member "share account" has been created for each member of the plan. This supplemental benefit may or may not be funded and thus, the member may or may not receive a retirement benefit from the share plan. If the share plan is funded, at retirement, termination (vested), disability or death, there shall be an additional benefit paid to the member. The share plan is funded solely with state premium tax money and the funding that is received for this Share Plan is allocated to the member's share account based on a formula which gives the member an allocation based on an equal share for each member. The member's share account receives its proportionate share of the income or loss on the assets in the plan.

#### **Deferred Retirement Option Program (DROP)**

When an employee becomes eligible for normal retirement, and is still employed by the City as a Police Officer, he/she has the option of "retiring" from the pension plan but continuing his/her employment as a Police Officer for up to an additional five years. An election to participate in the DROP shall constitute an irrevocable election to resign from the service of the City not later than 5 years from the commencement of DROP participation. The employee must request, in writing, to enter the DROP within 12 months following the date on which the employee first becomes eligible for normal retirement. Upon entering the DROP, the employee's retirement benefit is immediately calculated and each monthly benefit payment is deposited into a DROP account. The account is credited with interest at the rate of 6.5% per annum. The DROP balance as of September 30, 2023 is \$2,169,423.

## Contributions

As stated each person employed by the City of Bradenton Police Department as a full-time Police Officer must contribute into the pension plan except for the Police Chief if he/she chose to opt out of the plan. The member contribution rates increased from 6% of pay to 7.5% beginning the first full pay period after the effective date of Ordinance No. 2963 and to 9% effective the first full pay period in October 2014. Beginning the first full pay in October 2022, the contribution rate decreased to 8%. A start/restart is implemented based on the following; 1) the pension benefits are reduced to the Chapter 185 minimums and then immediately restored to the level in place prior to the reduction, such that there is not reductions in the benefits for any members, 2) the difference in cost between the current plan and the Chapter 185 plan is added to the base State contribution from 1998 resulting in a new adjusted base amount, and 3) as agreed in the collective bargaining agreement, the accumulated excess premium tax monies on October 1, 2013 will be used in its entirety to reduce the City's annual required pension contribution as a one-time offset.

If an employee separates from service before achieving ten years of credited service, the employee may either request a refund of the accumulated contribution or they may leave it deposited with the plan for up to five years.

Other contributions are received from the State of Florida and the City. The State of Florida contribution results from the City's share of insurance tax. The City contributes an amount to make the fund actuarially sound, but not less than 8% of payroll. The City's contributions for the year ended September 30, 2023 was \$2,064,012 and the State's was \$706,220 for a total of \$2,770,232.

## **Investments (Pension Plan Reporting)**

The investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. Investments that do not have an established market are reported at estimated fair value.

#### **Rate of Return (Pension Plan Reporting)**

For the year ended September 30, 2023, the annual money-weighted rate of return on Pension Plan investments, net of Pension Plan investment expense, was 11.06 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Net Pension Liability (Pension Plan Reporting)

The components of the net pension liability at the measurement date of September 30, 2023, which is rolled forward from the actuarial valuation date of October 1, 2022, were as follows:

Total Pension Liability Plan Fiduciary Net Position	\$ 105,114,700 (86,081,935)
City's Net Pension Liability	\$ 19,032,765
Plan Fiduciary Net Positions as a percentage of Total Pension Liability	 81.89%

### **Actuarial Methods and Assumptions (Pension Plan Reporting)**

Valuation Date	October 1, 2022
Plan Year	October 1 – September 30
Actuarial Cost Method	Entry Age Normal
Inflation	2.5%
Salary Increases	6.7% to 9.1% depending on service, including inflation
Investment Rate of Return	7.35%, includes inflation, net of investment inflation
COLA Rate Assumption	1.25%
Retirement Age	Experience – based table of rates that are specific to the type of eligibility condition
Mortality	The same versions of PUB-2010 Headcount-Weighted Mortality Tables as used by the Florida Retirement System (FRS) for Special Risk Class members in their July 1, 2021 actuarial valuation (with mortality improvements projected for healthy lives to all future years after 2010 using Scale MP-2018. Florida Statutes Chapter 112.63(1)(f) mandates the use of mortality tables from one of the two most recently published FRS actuarial valuation reports.

The Wage Inflation Rate is defined to be the portion of total pay increases for an individual that are due to macro-economic forces including productivity, price inflation, and labor market conditions. The wage inflation rate does not include pay changes related to individual merit and seniority effects.

## Long-Term Expected Rate of Return (Pension Plan Reporting)

The assumed real rate of return over wage inflation is defined to be the portion of total investment return that is more than the assumed wage inflation rate. Considering other economic assumptions, the 7.35% investment return rate translates to an assumed real rate of return over wage inflation of 4.85%.

	Long Term Expected
Asset Class	Real Rate of Return
Domestic equity	7.2%
International equity	2.9%
Bonds	1.7%
High yield bonds	4.1%
TIPS	2.1%
Convertibles	5.9%
REITS	6.1%
Private real estate	5.9%
Infrastructure	5.1%
Private credit	2.0%

#### **Discount Rate (Pension Plan Reporting)**

The discount rate of 7.35% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.35%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Changes in the Net Pension Liability (Pension Plan Reporting)**

The following table shows the changes in the Net Pension Liability based on the actuarial information provided to the Police Officers' Pension Fund. GASB Statement No. 67 Disclosures for Fiscal Year Ending September 30, 2023.

	Increase (Decrease)					
		Total Pension Liability (a)	N	an Fiduciary Net Position (b)		Net Pension Liability (a) - (b)
Balances at September 30, 2022	\$	103,009,458	\$	79,911,596	\$	23,097,862
Changes for the year:						
Service cost		2,003,948		-		2,003,948
Interest on total pension liability		7,509,730		-		7,509,730
Benefit changes		355,498		-		355,498
Differences between expected and actual						
experience		(2,189,740)		-		(2,189,740)
Assumption changes		-		-		-
Contributions—employer		-		2,064,012		(2,064,012)
Contributions—employer (from State)		-		706,219		(706,219)
Contributions—member (including						
buyback contributions)		-		637,843		(637,843)
Net investment income		-		8,590,803		(8,590,803)
Benefit payments, including refunds of						
employee contributions		(5,508,800)		(5,508,800)		-
Administrative expense		-		(148,125)		148,125
Refunds		(171,613)		(171,613)		-
Other		106,219		_		106,219
Net changes		2,105,242		6,170,339		(4,065,097)
Balances at September 30, 2023	\$	105,114,700	\$	86,081,935		19,032,765

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Pension Plan Reporting)

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.35%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1-percentage-point lower (6.35%) or 1-percentage-point higher (8.35%) than the current rate:

	Current Discount							
	1	% Decrease		Rate		1% Increase		
		6.35%		7.35%		8.35%		
City's Net Pension Liability	\$	31,996,739	\$	19,032,765	\$	8,387,047		

#### **Net Pension Liability (Employer Reporting)**

The net pension liability of the retirement system recorded in the City's Financial Statements for the Police Officers' Pension Fund as of September 30, 2023 is based on an actuarial valuation date of October 1, 2022 rolled forward to a measurement date of September 30, 2023. The following table illustrates the Net Pension Liability under GASB 68.

	Fiscal Year Ending September 30, 2023			
Total Pension Liability	\$	105,114,700		
Plan Fiduciary Net Position		(86,081,935)		
City's Net Pension Liability	\$	19,032,765		
Plan Fiduciary Net Position as a percentage of Total Pension Liability		81.89%		

The actuarial assumptions, long-term expected rate of return on pension plan investments, and the discount rate used to measure the total pension liability are the same as those used for the pension plan reporting discussed earlier in this note.

## **Changes in the Net Pension Liability (Employer Reporting)**

Shown below are details regarding the Total Pension Liability, Plan Fiduciary Net Position, and Net Pension Liability for the measurement period for the year ended September 30, 2023:

	Increase (Decrease)			
	 Total Pension Liability (a)	nn Fiduciary Net Position (b)	ľ	Net Pension Liability (a) - (b)
Balances at September 30, 2022	\$ 103,009,458	\$ 79,911,596	\$	23,097,862
Changes for the year:				
Service cost	2,003,948	-		2,003,948
Interest on total pension liability	7,509,730	-		7,509,730
Changes of benefit terms	355,498	-		355,498
Differences between expected and actual				
experience	(2,189,740)	-		(2,189,740)
Assumption Changes	-	-		-
Contributions—employer	-	2,064,012		(2,064,012)
Contributions—employer (from State)	-	706,219		(706,219)
Contributions—member (including buyback contributions)	-	637,843		(637,843)
Net investment income	-	8,590,803		(8,590,803)
Benefit payments	(5,508,800)	(5,508,800)		-
Administrative expense	-	(148,125)		148,125
Refunds	(171,613)	(171,613)		-
Other	106,219	-		106,219
Net changes	 2,105,242	 6,170,339		(4,065,097)
Balances at September 30, 2023	\$ 105,114,700	\$ 86,081,935	\$	19,032,765

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Employer Reporting)

The following table illustrates the net pension liability of the City, calculated using the discount rate of 7.35 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.35 percent) or 1-percentage point higher (8.35 percent) than the current rate:

	1% Decrease 6.35%	(	Current Rate 7.35%		1% Increase 8.35%	
City's Net Pension Liability	\$ 31,996,739	\$	19,032,765	\$	8,387,047	

## Pension Expense and Deferred Outflows/Inflows of Resources Under GASB Statement No. 68

For the year ended September 30, 2023, the City recognized pension expense of \$4,517,935. The following table illustrates the deferred inflows and outflows at the end of fiscal year under GASB Statement No. 68:

	Οι	Deferred utflows of esources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on pension plan	\$	-	2,807,268 158,941
investments	\$	7,067,800 7,067,800	2,966,209

## Future Years' Recognition of Deferred Outflows/Inflows

The outcome of the deferred outflows of resources related to pensions resulting from employer and State contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2024. There were no contributions for fiscal year 2023 subsequent to September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	
September 30	
2024	\$ 388,081
2025	1,034,186
2026	3,240,573
2027	(561,249)
Total	\$ 4,101,591

# COMBINING STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

September 30, 2023

	Pension Trust Funds			
		Firefighters' Pension Fund	Police Officers' Pension Fund	Totals
Assets	÷			
Accounts receivable	\$	109,926	-	109,926
Interest receivable		-	169,465	169,465
Investments, at fair value				
U.S. Government obligations		4,103,276	10,488,097	14,591,373
Domestic corporate bonds		3,035,872	3,217,788	6,253,660
Convertible preferred stock		-	280,298	280,298
Convertible bonds		-	2,948,310	2,948,310
Foreign stock		4,316,367	2,420,284	6,736,651
Municipal obligations		402,425	-	402,425
Domestic stocks		36,440,492	19,866,918	56,307,410
Mortgage backed		4,142,095	1,538,604	5,680,699
Collateralized mortgage backed		-	855,297	855,297
Foreign bonds		116,694	232,845	349,539
Mutual funds		-	34,233,063	34,233,063
Real estate investment trust		13,520,043	8,081,218	21,601,261
Money market fund		1,481,701	1,833,461	3,315,162
Total investments		67,558,965	85,996,183	153,555,148
Total assets		67,668,891	86,165,648	153,834,539
Liabilities				
Accounts payable		45,538	80,138	125,676
Total liabilities		45,538	80,138	125,676
Net Position				
Restricted for pension benefits	\$	67,623,353	86,085,510	153,708,863

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

For the Fiscal Year Ended September 30, 2023

		Pension Tru		
	Firefighters'		Police Officers'	
	Pension Fund		Pension Fund	Totals
Additions				
Contributions				
Employer	\$	1,396,271	2,064,012	3,460,283
Plan members		562,597	637,843	1,200,440
State of Florida (from City's General Fund)		557,617	706,220	1,263,837
Total contributions		2,516,485	3,408,075	5,924,560
Investment earnings				
Interest and dividends		1,817,704	1,967,934	3,785,638
Net (decrease) increase in fair				
value of investments		4,299,909	6,969,259	11,269,168
Total investment earnings		6,117,613	8,937,193	15,054,806
Less investment expenses		(180,446)	(346,391)	(526,837)
Net investment earnings		5,937,167	8,590,802	14,527,969
Total additions, net		8,453,652	11,998,877	20,452,529
Deductions				
Benefits		4,653,028	5,680,413	10,333,441
Administrative expenses		115,295	144,550	259,845
Total deductions		4,768,323	5,824,963	10,593,286
Change in net position		3,685,329	6,173,914	9,859,243
Net position, beginning		63,938,024	79,911,596	143,849,620
Net position, ending	\$	67,623,353	86,085,510	153,708,863

### **Other Employees' Pension Plans**

#### Florida Retirement System

<u>General Information</u> - All of the City's non-public safety employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

www.dms.myflorida.com/workforce\_operations/retirement/publications.

#### Pension Plan

<u>Plan Description</u> – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33%) for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

<u>Contributions</u> – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1, of each year. The employer contribution rates by job class for the periods from October 1, 2022 through June 30, 2023 and from July 1, 2023 through September 30, 2023, respectively, were as follows: Regular—11.91% and 13.57%; Special Risk Regular Support—27.83% and 32.67%; Senior Management Service—31.57% and 34.52%; Elected Officers'—57.00% and 58.68%; and DROP participants—18.60% and 21.13%. These contribution rates include 1.66% HIS Plan subsidy contributions from October 1, 2023 through June 30, 2023 and 2.00% HIS Plan subsidy contributions from July 1, 2023 through September 30, 2023.

The City's contributions, including employee contributions, to the Pension Plan totaled \$1,973,132 for the fiscal year ended September 30, 2023.

<u>Pension Liabilities</u>, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources <u>Related to Pensions</u> – At September 30, 2023, the City reported a liability of \$16,343,562 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023. At June 30, 2023, the City's proportionate share was .041015961% which was an increase compared to .039063199% which was the City's proportionate share measured as of June 30, 2022.

For the fiscal year ended September 30, 2023, the City recognized pension expense of \$3,663,085. In addition the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	0	Deferred utflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	1,534,519	-
Changes of assumptions		1,065,409	-
Net difference between projected and actual earnings on pension plan			
investments		682,551	-
Changes in proportion and differences between City Pension Plan			
contributions and proportionate share of contributions		887,971	30,194
City Pension Plan contributions subsequent to the measurement date		492,886	-
	\$	4,663,336	30,194

The deferred outflows of resources related to the Pension Plan, totaling \$492,886 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Year Ended September 30	
2024	\$ 564,264
2025	(223,559)
2026	3,385,842
2027	321,627
2028	92,082
Thereafter	-
	\$ 4,140,256

<u>Actuarial Assumptions</u> – The measurement date was June 30, 2023 and the valuation date was July 1, 2023. The total pension liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation2.40%Salary increase3.25% average, including inflationInvestment rate of return6.70%, net of pension plan investment expense, including inflationMortality rates were based on the PUB-2010 base table, projected generationally with ScaleMP-2018

The actuarial assumptions used in the July 1, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018. The investment rate of return remained the same at 6.70%. The maximum amortization period was decreased to 20 years for all current and future amortization bases.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

		Annual
	Target	Arithmetic
Asset Class	Allocation (1)	Return
Cash	1.00%	2.90%
Fixed income	19.80%	4.50%
Global equity	54.00%	8.70%
Real estate	10.30%	7.60%
Private equity	11.10%	11.90%
Strategic investments	3.80%	6.30%
Total	100.00%	

(1) As outlined in the Pension Plan's investment policy

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 6.70%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 6.70%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.70%) or one percentage point higher (7.70%) than the current rate:

			Current Discount	
	1	% Decrease (5.70%)	Rate (6.70%)	1% Increase (7.70%)
City's proportionate share of net pension liability	\$	27,918,132	16,343,562	6,660,050

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

<u>Payables to the Pension Plan</u> - At September 30, 2023, the City had no payable for outstanding contributions to the FRS Pension Plan required for the fiscal year ended September 30, 2023.

## Health Insurance Subsidy (HIS) Plan

<u>Plan Description</u> – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u> – For the fiscal year ended September 30, 2023, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

<u>Contributions</u> – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2023, the HIS contribution for the period October 1, 2022 through June 30, 2023 and from July 1, 2023 through September 30, 2023 was 1.66% and 2.00%, respectively. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contribution are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$306,837 for the fiscal year ended September 30, 2023.

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources</u> <u>Related to Pensions</u> – At September 30, 2023, the City reported a liability of \$7,407,797 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022 and update procedures were used to determine liabilities as of July 1, 2023. At June 30, 2023, the City's proportionate share was .046644670%, which was an increase compared to .044492198% which was the City's proportionate share measured as of June 30, 2022. For the fiscal year ended September 30, 2023, the City recognized pension expense of \$2,859,374. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	Deferred	Deferred
		tflows of	Inflows of
Description	R	esources	Resources
Differences between expected and actual experience	\$	108,445	17,387
Changes of assumptions		194,749	641,911
Net difference between projected and actual earnings on pension plan			
investments		3,825	-
Contributions and proportionate share of contributions		325,438	43,206
City Pension Plan contributions subsequent to the measurement date		85,530	-
	\$	717,987	702,504

The deferred outflows of resources related to the HIS Plan, totaling \$85,530 resulting from City contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Year Ended	
September 30	 Amount
2024	\$ (12,239)
2025	(7,421)
2026	(12,346)
2027	(24,216)
2028	(12,828)
Thereafter	 (997)
	\$ (70,047)

<u>Actuarial Assumptions</u> – The measurement date was June 30, 2023 and the valuation date was July 1, 2022. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 %
Salary increases	3.25 %, average, including inflation
Municipal bond rate	3.65 %

Mortality rates were based on the Generational Pub-2010 with Projection Scale MP-2018.

The actuarial assumptions used in the July 1, 2022, valuation were based on certain results of the most recent experience study for the FRS Pension Plan.

#### Changes in Actuarial Assumptions

- Chapter 2023-193, Laws of Florida (Senate Bill 7024), increased the level of monthly benefit from \$5 times years of service to \$7.50, with an increased minimum of \$45 and maximum of \$225. This change applies to all years of service for both members currently receiving benefits and members not yet receiving benefits.
- The municipal bond rate used to determine total pension liability was increased from 3.54% to 3.65%.

## Discount Rate

The discount rate used to measure the total pension liability was 3.65%, which increased from 3.54%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 3.65%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.65%) or one percentage point higher (4.65%) than the current rate:

	1% Current Decrease Discount Rate		1%
	(2.65%)	(3.65%)	Increase (4.65%)
City's proportionate share of			
net pension liability	\$ 8,451,140	7,407,797	6,542,935

<u>Pension Plan – Fiduciary Net Position</u> Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

<u>Payables to the Pension Plan</u> – At September 30, 2023, the City had no payable for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2023.

## **<u>NOTE K</u> – POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)**

<u>Plan Description</u>: Pursuant to the provision of Section 112.0801, Florida Statutes, retired police officers, firefighters and general employees, as well as their dependents, are permitted to remain covered under the City's medical plans as long as they pay the premium, not exceeding the rate developed by blending the claims experience of all plan members for the plan and coverage elected.

The City subsidizes the premium rates paid by the retirees by allowing them to participate in the plan at the blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees.

The Plan does not issue a separate financial report.

### Summary of Membership Information:

The following table provides a summary of the number of participants in the plan as of September 30, 2023 (the latest valuation date):

Inactive plan members or beneficiaries currently receiving benefits	176
Inactive plan members entitled to but not yet receiving benefits	-
Active plan members	425
Total plan members	601

<u>Funding Policy</u>: Currently, the City's OPEB benefits are unfunded. There is no separate trust fund or equivalent arrangement into which the City would make contributions to advance-fund the obligation as it does for its pension plans. Therefore, the ultimate subsidies which are provided over time are financed directly by general assets of the City, which are invested in short-term fixed income instruments according to its current investment policy.

Effective October 1, 2010 the City made the following changes to the policy: (1) added the mandate that Medicare-eligible retirees must sign up for both Medicare Parts A and B, which increased the assumption that Medicare would cover 35% of eligible costs to 60% of all costs incurred by retirees age 65 and older including, but not limited to medical claim costs, prescriptions claim costs, administrative fees, and reinsurance premiums; and (2) trend rates for premium increases applicable to contributions paid by retirees eligible for discounted coverage increased from no (0%) retiree health care cost increases throughout the projection period to an 8% increase for the year beginning October 1, 2010 and matching the rates of assumed cost increases thereafter. In August 2012, additional policy changes were made; retired employees will now need 20 years of service with the City to be eligible for an insurance subsidy. The subsidy is limited to the employee only.

Part of the City's periodic contribution to the Florida Retirement System (FRS) on behalf of its general employees is a contribution toward the Health Insurance Subsidy (HIS) managed by FRS. Currently, HIS provides eligible employees with a lifetime benefit equal to \$5 per month per year of service (up to a maximum of \$150 per month) after they retire to be used toward the payment of any insurance-related premiums.

The State of Florida is treating the HIS program as a Cost-Sharing Multiple-Employer defined benefit pension plan like FRS, rather than being classified as an Agent Multiple-Employer defined benefit OPEB plan. See Note J for details related to this plan.

### **Total OPEB Liability**

The City's total OPEB liability of \$16,986,347 was determined by an actuarial valuation as follows:

Valuation Date	September 30, 2022
Measurement Date	September 30, 2023
Roll Forward Disclosure	The total OPEB liability was rolled forward from the September 30, 2022 valuation date to the September 30, 2023 measurement date using standard actuarial techniques.

Methods and Assumptions Used to Determine Total OPEB Liability:
---

Actuarial Cost Method	Entry Age Normal
Normal Inflation	2.50%
Discount Rate	4.63%
Salary Increases	
General Employees:	Salary increase rates used for Regular Class members in the July 1, 2022 actuarial valuation of the Florida Retirement System; 3.4% - 7.8%, including inflation.
Police and Fire:	Salary increase rates based on those used in the respective October 1, 2022
	actuarial valuations of the City's pension plans.
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition and employment class.
Mortality	Mortality rates are the same as used in the July 1, 2022 actuarial valuation of the Florida Retirement System for non-K-12 Instructional Regular Class and Special Risk Class members. These rates were taken from adjusted Pub-2010 mortality tables published by the Society of Actuaries with generational mortality improvements using Scale MP-2018. Adjustments to referenced tables are based on the results of a statewide experience study covering the period 2013 through 2018.
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend rates starting at 6.50% for per capita costs and 56.4% for premiums (to reflect actual premiums) for the year beginning in 2023, followed by 6.25% for the year beginning in 2024 and gradually decreasing to an ultimate trend rate of 4.00%.
Aging factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death".
Expenses	Administrative expenses are included in the per capita health costs.
Other Information:	
	The discount rate was changed from 4.40% as of the beginning of the measurement period to 4.63% as of September 30, 2023 (based on the Long-Term Municipal Bond Rate).
	Per capita costs and premiums were updated based on the information provided.
	The healthcare cost trend assumption was updated.
	There were no benefit changes during the year.

Since the City's plan does not have formal assets, the discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. For the purpose of this actuarial roll-forward, the municipal bond rate is 4.63% (based on the daily rate of Fidelity's 20-year "Municipal GO AA" index closest to but not later than the measurement date). The discount rate was 4.40% as of the beginning of the measurement year.

## **Changes in the Total OPEB Liability**

#### A. Total OPEB Liability

	2023
Service cost	\$ 689,598
Interest on the total OPEB liability	1,053,597
Changes of benefit terms	-
Difference between expected and actual experience	
of the total OPEB liability	724,342
Changes of assumptions and other inputs	(7,931,990)
Benefit payments	(1,609,990)
Net change in total OPEB liability	(7,074,443)
Total OPEB Liability - Beginning	24,060,790
Total OPEB Liability - Ending	\$ 16,986,347
B. Covered Employee Payroll	\$ 26,550,219
C. Total OPEB Liability as a Percentage	
of Covered Employee Payroll	63.98%

Regarding the sensitivity of the total OPEB liability to changes in the discount rate, the following presents the plan's total OPEB liability, calculated using a discount rate of 4.63%, as well as what the plan's total OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher:

### Sensitivity of Total OPEB Liability to the Discount Rate Assumption

	<b>Current Discount</b>			
1% Decrease	<b>Rate Assumption</b>	1% Increase		
3.63%	4.63%	5.63%		
\$ 18,587,718	\$ 16,986,347	\$ 15,630,363		

Regarding the sensitivity of the total OPEB liability to changes in the healthcare cost trend rates, the following presents the plan's total OPEB liability, calculated using the assumed trend rates as well as what the plan's total OPEB liability would be if it were calculated using a trend rate that is one percent lower or one percent higher:

### Sensitivity of Total OPEB Liability to the Healthcare Cost Trend Rate Assumption

Current Healthcare Cost					
1% Decrease	<b>Trend Rate Assumption</b>	1% Increase			
\$ 16,082,536	\$ 16,986,347	\$ 18,083,926			

For the year ended September 30, 2023, the City recognized OPEB expense of \$465,470. At September 30, 2023, the City reported deferred outflows and deferred inflows related to OPEB as follows:

	Deferred Outflows of Resources		Deferred Inflows of Resources		Net Outflows of Resources	
Difference between expected and actual experiences	\$	630,272	\$	669,356	\$	(39,084)
Assumption changes		2,758,561		12,522,550		(9,763,989)
Total	\$	3,388,833	\$	13,191,906	\$	(9,803,073)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense in future years as follows:

Year Ending September 30,	Net Deferred Inflows of Resources		
2024	\$ (1,277,725)		
2025	(1,192,094)		
2026	(1,402,427)		
2027	(1,669,456)		
2028	(1,836,943)		
Thereafter	(2,424,428)		
Total	\$ (9,803,073)		

## **<u>NOTE L</u>** – DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. This plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The plan is classified as an other employee benefit plan.

Plan amendments have been made so that the plan is in compliance with IRC Section 457, as amended by the 1996 changes to the tax code. The assets are now held in various custodial accounts. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, or rights are solely the property and rights of the various participants of the plan.

## **<u>NOTE M</u> – RISK MANAGEMENT AND SELF-INSURANCE PROGRAMS**

<u>Risk Management</u>: The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance.

<u>Medical Self-Insurance Program</u>: The City maintains a self-insurance program with regard to medical benefits for employees and dependents. The City contributes \$10,733 for each budgeted staff position. Dependent and retiree coverage is optional and the cost is paid by employee contributions. Risks in excess of fixed individual limits of \$225,000 annually are co-insured with an outside insurance carrier.

<u>Workers' Compensation Self-Insurance Program</u>: The City maintains a self-insurance program with regard to workers' compensation benefits for employees. The City pays the entire cost of the program. Risks in excess of \$350,000 annually are co-insured with an outside insurance carrier.

Both the medical self-insurance and the workers' compensation plans are accounted for through separate internal service funds. Revenues for these funds consist of amounts contributed by employees and other City funds. Both revenues and the related charges are recorded as interfund services. Accordingly, the related charges are reflected as expenditures, or expense items, in the appropriate funds.

The medical self-insurance plan is reviewed annually by an actuarial firm. The study is used to determine the basis for premiums charged to City employees' dependents (medical insurance). The City also reviews the workers' compensation program to determine the basis for premiums charged to various City departments for their workers' compensation insurance.

Estimated liabilities for claims incurred but not reported are accrued based on projections from historical data.

There have been no significant reductions in insurance coverage for the current fiscal year. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

The self-insurance funds establish a liability for both reported and unreported events, which includes estimates of both future payments of losses and related claim adjustment expenses. The following represents the changes in approximate aggregate liabilities for the City from October 1, 2022 to September 30, 2023:

		Workers'
Medical Self-Insurance		Compensation
		Self-Insurance
\$	516,000	510,354
	8,010,200	1,493,518
	(8,010,200)	(1,248,410)
	516,000	755,462
	8,503,519	2,787,792
	(8,503,519)	(2,327,897)
\$	516,000	1,215,357
\$	2,311,821	12,892,126
		Self-Insurance           \$ 516,000           8,010,200           (8,010,200)           516,000           8,503,519           (8,503,519)           \$ 516,000

## **<u>NOTE N</u> – CONTINGENT LIABILITIES**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the Federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the City Council that resolution of these matters will not have a materially adverse effect on the financial condition of the City.

Pursuant to City Resolution and an Interlocal Agreement, the City has covenanted with the City's blended component unit, the City of Bradenton Community Redevelopment Agency, holder of the Series 2011 Tax Increment Revenue Bonds that the City shall appropriate in its annual budget by amendment, if necessary, solely from non-ad valorem revenues lawfully available in each fiscal year, amounts which shall be sufficient to pay the debt service payments on the Series 2011 Tax Increment Revenue Bonds to the extent increment tax revenues are sufficient for such purposes. The bonds outstanding balance is \$4,020,000 as of September 30, 2023.

## **NOTE O** – TAX ABATEMENTS

In 2011, the Community Redevelopment Agency (CRA), a blended component unit of the City, entered into a 15-year development agreement with Widewaters Bradenton, LLC (Widewaters) for the renovation and refurbishing of a 1962 historical building into a modern day hotel. The agreement reimburses Widewaters for 100% of the ad valorem property taxes of the property site for fifteen years. In years eleven through fifteen, the reimbursement is capped at the amount remitted for year ten, increased by any reduction in that amount based upon any property tax exemptions granted related to the hotel. Per the agreement, the abatement commenced in fiscal year 2018 in which the City reimbursed Widewaters 100% of its ad valorem tax in the amount of \$98,970. During fiscal year 2023, the property was sold and there was no abatement.

In 2016 the CRA entered in to an economic development and incentives agreement with JIC Grand Palms, the developer. JIC Grand Palms intends to construct seventy-two new affordable senior housing apartments in the City of Bradenton. The CRA has agreed to pay the annual equivalent of certain taxing authority real property taxes collected on the project site. Beginning with the reassessment year and continuing for five consecutive years, the annual property tax assessment shall be the difference between the ad valorem property taxes paid by the developer for the project site during the taxable year and the ad valorem property taxes due for the project site from the taxing authorities to the CRA using the base year of 2016. The CRA will reimburse 50% of the difference for each tax year. For fiscal year 2023, the reimbursement was \$16,357.

The tax abatement program is part of the overall revitalization and economic redevelopment of the downtown area. The tax incentive program is part of reaching the goal of attracting the types of businesses the City desires for the long-term health of the City.

# **Required Supplementary Information**

In accordance with the Governmental Accounting Standards Board Statement Number 34, the following budgetary comparison for the General Fund and the State Housing Initiatives Partnership Program (SHIPP) Fund (a major special revenue fund) are required supplementary information.

### CITY OF BRADENTON, FLORIDA GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted	Amount	Variance with		
	 Original	Final	Actual	Final Budget	
Revenues					
Taxes	\$ 41,661,793	41,661,793	44,758,606	3,096,813	
Licenses and permits	1,269,046	1,269,046	1,713,584	444,538	
Intergovernmental grants	29,388	430,653	575,091	144,438	
Shared revenues	4,706,611	4,706,611	5,300,415	593,804	
Payments in lieu of taxes	74,587	74,587	95,038	20,451	
Charges for services	4,638,001	3,502,984	3,364,966	(138,018)	
Fines and forfeitures	127,667	127,667	117,953	(9,714)	
Interest and investment earnings (losses)	1,457,983	1,457,983	3,564,415	2,106,432	
Rents	800,862	800,862	950,954	150,092	
Franchise fees	3,161,929	3,429,565	4,358,300	928,735	
Miscellaneous	997,183	1,353,108	751,755	(601,353)	
Special assessments, property owners	 140,000	510,000	551,384	41,384	
Total revenues	 59,065,050	59,324,859	66,102,461	6,777,602	
Expenditures					
General government	12,343,603	12,808,302	11,463,326	1,344,976	
Public safety	31,975,773	32,228,791	31,191,076	1,037,715	
Transportation	5,242,959	5,203,782	4,378,360	825,422	
Culture and recreation	2,067,294	2,367,774	2,147,331	220,443	
Capital outlay	1,794,090	2,278,081	1,798,713	479,368	
Reserve for contingencies	 1,127,380	908,404	-	908,404	
Total expenditures	 54,551,099	55,795,134	50,978,806	4,816,328	
Excess of revenues over expenditures	 4,513,951	3,529,725	15,123,655	11,593,930	
Other financing sources (uses)					
Transfers from other funds	505,500	2,010,588	1,537,184	(473,404)	
Transfers to other funds	(5,019,451)	(5,540,313)	(5,245,618)	294,695	
Leases under GASB 87	 -		143,242	143,242	
Total other financing sources (uses)	 (4,513,951)	(3,529,725)	(3,565,192)	(35,467)	
Net change in fund balance	-	-	11,558,463	11,558,463	
Fund balance, October 1, 2022	 59,348,961	59,348,961	59,348,961		
Fund balance, September 30, 2023	\$ 59,348,961	59,348,961	70,907,424	11,558,463	

## CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND STATE HOUSING INITIATIVES PARTNERSHIP PROGRAM (SHIPP) FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	 Budgeted A	Amounts			
	Original	Final		Variance with	
	 Budget	Budget	Actual	Final Budget	
Revenues					
Intergovernmental grants	\$ 541,284	541,284	14,587	(526,697)	
Interest and investment earnings					
(losses)	-	-	13,440	13,440	
Special assessments, property owners	 -		114,144	114,144	
Total revenues	 541,284	541,284	142,171	(399,113)	
Expenditures					
Economic environment					
Reserve for contingencies	40,333	38,663	-	38,663	
Personnel services	8,110	9,772	9,762	10	
Operating expenditures	5,685	5,693	4,825	868	
Public assistance	 487,156	487,156	-	487,156	
Total expenditures	 541,284	541,284	14,587	526,697	
Net change in fund balance	-	-	127,584	127,584	
Fund balance, October 1, 2022	 216,327	216,327	216,327		
Fund balance, September 30, 2023	\$ 216,327	216,327	343,911	127,584	

# **Required Supplementary Information (RSI)**

The RSI subsection contains supporting information to the Basic Financial Statements. This section contains schedules pertaining to the City's Retirement Plans and the City's Post-Employment Benefits Other than Pensions (OPEB) Plan

City's Firefighters' Pension Trust Fund

Schedule of Changes in the City's Net Pension Liability and Related Ratios

Schedule of Employer Contributions

Police Officers' Pension Trust Fund

Schedule of Changes in the City's Net Pension Liability and Related Ratios

Schedule of Employer Contributions

Schedule of Investment Returns

<u>City's Florida Retirement System (FRS) Pension Plan</u> (Administered by the Florida Department of Management Services, Division of Retirement)

Schedule of Changes in the City's Proportionate Share of the Net Pension Liability

Schedule of Contributions

<u>Retiree Health Insurance Subsidy (HIS) Plan</u> (Administered by the Florida Department of Management Services, Division of Retirement)

Schedule of Changes in the City's Proportionate Share of the Net Pension Liability

Schedule of Contributions

City's Post-Employment Benefits Other than Pensions (OPEB)

Schedule of Changes in the City's Total OPEB Liability and Related Ratios

## REQUIRED SUPPLEMENTARY INFORMATION

Schedule Of Changes In	The City's Net I	Pension Liability	y and Related R	atios	
Reporting Period Ending September 30,	2023	2022	2021	2020	2019
Measurement Date, September 30,	2023	2022	2021	2020	2019
Total pension liability					
Service cost	\$ 1,766,392	\$ 1,687,202	\$ 1,508,813	\$ 1,431,217	\$ 1,428,095
Interest on total pension liability	5,312,281	5,078,292	5,003,508	4,688,692	4,471,270
Change of benefit terms	-	-	-	-	16,898
Differences between expected and actual					
experience	736,061	663,300	(1,427,237)	1,524,641	(215,523)
Changes of assumptions	-	-	3,888,630	1,460,655	-
Contributions - buy back	-	46,321	49,971	-	37,190
Benefit payments, including refunds of employee	(4 (52 020)	(2,770,102)	(2,0)((7,0))	(2.070.441)	( <b>2</b> , <b>0</b> , ( <b>0</b> , <b>0</b> , <b>0</b> , <b>0</b> ))
contributions	(4,653,028)	(3,770,182)	(2,966,783)	(2,970,441)	(2,866,988)
Net change in total pension liability	3,161,706	3,704,933	6,056,902	6,134,764	2,870,942
Total pension liability - beginning	76,449,848	72,744,915	66,688,013	60,553,249	57,682,307
Total pension liability - ending (a)	79,611,554	76,449,848	72,744,915	66,688,013	60,553,249
Plan fiduciary net pension					
Contributions - employer	1,396,271	1,103,571	1,316,850	1,483,039	1,787,784
Contributions - state	557,617	499,738	450,689	445,141	443,102
Contributions - employee Contributions - buy back	562,597	514,641	512,819	496,760	524,595
Net investment income	5,937,167	46,321 (10,358,352)	49,971 14,316,632	4,757,677	37,190 1,335,043
Benefit payments, including refunds of member	5,957,107	(10,558,552)	14,510,052	4,737,077	1,555,045
contributions	(4,653,028)	(3,770,182)	(2,966,783)	(2,970,441)	(2,866,988)
Administrative expenses	(115,295)	(114,967)	(124,266)	(93,805)	(87,301)
Net change in plan fiduciary net pension	3,685,329	(12,079,230)	13,555,912	4,118,371	1,173,425
Plan fiduciary net position - beginning	63,938,024	76,017,254	62,461,342	58,342,971	57,169,546
Plan fiduciary net position - ending (b)	67,623,353	63,938,024	76,017,254	62,461,342	58,342,971
City's net pension (asset) liability - ending (a) - (b)	\$ 11,988,201	\$ 12,511,824	\$ (3,272,339)	\$ 4,226,671	\$ 2,210,278
Plan fiduciary net position as a percentage of the					
total pension liability	84.94%	83.63%	104.50%	93.66%	96.35%
Covered payroll*	5,625,969	5,146,393	5,128,174	4,967,591	5,245,932
City's net pension liability as a percentage of					
covered payroll	213.09%	243.12%	(63.81)%	85.08%	42.13%

#### REQUIRED SUPPLEMENTARY INFORMATION

Reporting Period Ending September 30,	2018	** _	2017	2016	2015
Measurement Date, September 30,	2018	2017	2016	2015	2014
Total pension liability					
Service cost	\$ 1,401,539	\$ 1,310,808	\$ 1,211,934	\$ 1,178,454	\$ 1,117,928
Interest on total pension liability	4,198,567	4,277,847	4,059,174	3,985,955	3,795,804
Change of benefit terms	-	-	191,166	-	-
Differences between expected and actual					
experience	761,604	(671,001)	(1,346,250)	(1,535,114)	-
Changes of assumptions	-	(1,575,583)	1,475,851	-	-
Contributions - buy back	16,692	15,811	-	-	-
Benefit payments, including refunds of employee					
contributions	(2,939,218)	(2,552,175)	(2,439,257)	(3,440,070)	(2,295,560)
Net change in total pension liability	3,439,184	805,707	3,152,618	189,225	2,618,172
Total pension liability - beginning	54,243,123	53,437,416	50,284,798	50,095,573	47,477,401
Total pension liability - ending (a)	57,682,307	54,243,123	53,437,416	50,284,798	50,095,573
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Plan fiduciary net pension					
Contributions - employer	1,674,861	1,737,199	2,068,790	2,240,745	2,164,348
Contributions - state	399,665	434,857	452,530	447,927	452,334
Contributions - employee	498,643	476,467	430,777	404,002	373,904
Contributions - buy back	16,692	15,811	-	-	-
Net investment income	4,140,757	6,182,060	3,540,463	(278,021)	4,989,801
Benefit payments, including refunds of member	· ·	· ·	· -	× · · ·	
contributions	(2,939,218)	(2,554,083)	(2,439,257)	(3,440,070)	(2,295,560)
Administrative expenses	(90,764)	(74,023)	(119,394)	(100,526)	(57,326)
Net change in plan fiduciary net pension	3,700,636	6,218,288	3,933,909	(725,943)	5,627,501
Plan fiduciary net position - beginning	53,468,910	47,250,622	43,316,713	44,042,656	38,415,155
Plan fiduciary net position - ending (b)	57,169,546	53,468,910	47,250,622	43,316,713	44,042,656
I fall fiducially fict position - chang (b)	57,107,570	<i>33</i> , <b>7</b> 00,710	T/,200,022	<b>T</b> 3,310,713	<b>TT,</b> 072,030
City's net pension (asset) liability - ending (a) - (b)	\$ 512,761	\$ 774,213	\$ 6,186,794	\$ 6,968,085	\$ 6,052,917
Plan fiduciary net position as a percentage of the					
total pension liability	99.11%	98.57%	88.42%	86.14%	87.92%
Covered payroll*	4,986,422	4,764,656	4,307,734	4,327,973	3,955,261
City's net pension liability as a percentage of					
covered payroll	10.28%	16.25%	143.62%	161.00%	153.03%

Notes to the Schedule:

\*The covered payroll numbers shown are in compliance with GASB 82

\*\*For the year ended September 30, 2018, the City aligned the reporting period with the measurement date. Information for the fiscal years prior to 2014 is not available.

## REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Employer Contributions										
Reporting Period Ending September 30,	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution	\$ 1,858,852	\$ 1,535,336	\$ 1,754,911	\$ 1,904,014	\$ 2,125,092	\$ 2,070,708	\$ 2,086,621	\$ 2,448,266	\$ 2,651,436	\$ 2,786,086
Less City prepaid contribution	(935,588)	(867,615)	(854,987)	(830,821)	(830,821)	(725,028)	(635,776)	(562,722)	(525,486)	(694,890)
Net required contribution	923,264	667,721	899,924	1,073,193	1,294,271	1,345,680	1,450,845	1,885,544	2,125,950	2,091,196
Contributions in relation to the actuarially										
determined contribution	1,953,888	1,603,309	1,767,539	1,928,180	2,230,886	2,074,526	2,172,055	2,521,320	2,688,672	2,616,682
Contributions deficiency (excess)	\$(1,030,624)	\$ (935,588)	\$ (867,615)	\$ (854,987)	\$ (936,615)	\$ (728,846)	\$ (721,210)	\$ (635,776)	\$ (562,722)	\$ (525,486)
Covered payroll*	\$ 5,625,969	\$ 5,146,393	\$ 5,128,174	\$ 4,967,591	\$ 5,245,932	\$ 4,986,422	\$ 4,764,656	\$ 4,307,734	\$ 4,327,973	\$ 3,955,261
Contributions as a percentage of	24 720/	21.150/	24.470/	20.020/	42.520/	41 (00)	45 500/	50.520/	(2.120/	
covered payroll	34.73%	31.15%	34.47%	38.82%	42.53%	41.60%	45.59%	58.53%	62.12%	66.16%

\*The covered employee payroll numbers shown are in compliance with GASB 82

#### REQUIRED SUPPLEMENTARY INFORMATION

## Notes to the Schedule of Contributions

Valuation Date October 1, 2022 Actuarially determined contribution rates are calculated as of October 1, two years prior to end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates

Funding Method	Entry Age Normal Actuarial Cost Method. The following loads are applied for determination of the Sponsor dollar funding requirement: Interest - A half year, based on the current 7.00% assumption Salary - A full year, based on the current 6.50% assumption
Amortization Method	New UAAL amortization bases are established according to the following amortization periods:
Cost-of-living adjustment	Experience: 10 years; Assumption/method changes: 20 years; Benefit changes: 30 years. Hired On or After January 13, 2016, 2.3% per year for lifetime, as defined by plan provisions. For members hired before January 13, 2016 and did not elect the new COLA structure, 3.00%
Mortality	per year from age 55 through age 64. Healthy Retiree Lives:
	Female: PubS.H-2010 for Healthy Retirees, set forward one year.
	Male: PubS.H-2010 for Healthy Retirees, set forward one year.
	Healthy Active Lives:
	Female: PubS.H for Employees, set forward one year. Male: PubS.H-2010 for Employees, set forward one year.
	Beneficiary Lives:
	Female: PubG.H-2010 for Healthy Retirees.
	Male: PubG.H-2010 for Healthy Retirees, set back one year.
	Disabled Lives:
	80% PubG.H-2010 for Disabled Retirees/20% PubS.H-2010 for Disabled Retirees.
	All rates are projected generationally with Mortality Improvement Scale MP-2018.
	The previously described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used on either of the two most recent
	valuations of the Florida Retirement System (FRS). The above rates are those outlined in
	Milliman's July 1, 2021 FRS valuation report for special risk employees, with appropriate
	adjustments made based on plan demographics.
Interest Rate Termination Rates	7.00% per year, compounded annually, net of investment related expenses. See table below.
Disability Rates	See table below. It is assumed that 90% of disablements and active Member deaths are service related.
Retirement Age	Earlier of 1) age 55 and the completion of 10 years of service or 2) 25 years of service, regardless of
i comonioni i igo	age. Also, any member who has reached retirement age is assumed to continue employment for one additional year.
Early Retirement	Any participant who has creditable service of ten years and has attained age 50, or has creditable service of 20 years, is eligible for early retirement and may elect a deferred or immediate benefit.
Projected Salary Increases	See table below.
Asset Smoothing	The Actuarial Value of Assets is brought forward using the historical four-year geometric average of
Methodology	Market Value Returns (net-of-fees). Over time, this may result in a de minimis bias that is above or
	below the Market Value of Assets.
Payroll Growth	None for purposes of amortizing the unfunded actuarial accrued liability.

Termination and	Disability Rate Table
	% Becoming
	Disabled During
Age	the Year
20	0.14%
30	0.18%
40	0.30%
50	1.00%
Credited	Probability of
Service	Withdrawal
0-4	3%
5+	2%

	Projected Salary Increases								
	Credited Service	Assumed Increase							
_	0-3	13.5%							
	4	7.5%							
	5-24	5.5%							
	25+	5.0%							

#### **Actuarial Assumption Changes**

For the September 30, 2021 measurement date, the investment rate of return was lowered from 7.50% to 7.00%.

For measurement date September 30, 2020, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2019 FRS valuation report for special risk employees. Additionally, the investment return assumption was reduced from 7.75% to 7.5%, net of investment related expenses.

#### CITY OF BRADENTON, FLORIDA POLICE OFFICERS' PENSION PLAN

## REQUIRED SUPPLEMENTARY INFORMATION

Schedule Of Change	s In The Cit	y's Net	Pension Liabili	ty and	Related Ra	ntios			
Reporting Period Ending September 30,	2023		2022	2	2021		2020		2019
Measurement Date, September 30,	2023		2022	2	2021		2020		2019
Total pension liability									
Service cost	\$ 2,003	,948 \$	5 2,157,480	\$ 2	2,016,877	\$	1,977,571	\$	1,971,896
Interest on total pension liability	7,509	,730	7,385,312		7,307,428		6,982,225		6,758,257
Changes of benefit terms	355	,498	-		119,167		-		-
Differences between expected & actual experience	(2,189	740)	(1,878,305)	(	1,323,844)		(48,693)		(1,079,365)
Assumption charges		-	-		(754,972)		1,165,147		1,104,852
Benefit payments	(5,508	800)	(5,651,611)	(4	4,099,059)		(4,685,603)		(4,370,689)
Refunds	(171	613)	(319,703)		(151,834)		(81,650)		(111,533)
Other (Use of State Contribution Reserve)	106	,219	7,670		-		-		-
Net change in total pension liability	2,105	,242	1,700,843		3,113,763		5,308,997		4,273,418
Total pension liability - beginning	103,009	,458	101,308,615	9	8,194,852		92,885,855		88,612,437
Total pension liability - ending (a)	105,114	700	103,009,458	10	1,308,615		98,194,852	_	92,885,855
Plan fiduciary net pension Contributions - employer Contributions - employer (from State)* Contributions - member (including buyback contributions) Net investment income Benefit payments Refunds Administrative expenses Other (Use of State Contribution Reserve) Net change in plan fiduciary net pension		,219 ,843 ,803 800) 613) 125)	2,185,872 607,670 674,985 (14,293,565) (5,651,611) (319,703) (122,375) - (16,918,727)	14 (4	2,383,440 569,911 692,216 4,452,685 4,099,059) (151,834) (122,866) 		2,101,820 587,916 725,413 6,631,161 (4,685,603) (81,650) (127,023) - 5,152,034		1,884,644 559,908 690,241 4,287,594 (4,370,689) (111,533) (80,400) - 2,859,765
Plan fiduciary net position - beginning	79,911	,596	96,830,323	8	3,105,830		77,953,796		75,094,031
Plan fiduciary net position - ending (b)	86,081	.935	79,911,596	9	6,830,323		83,105,830		77,953,796
City's net pension liability - ending (a) - (b)	\$ 19,032	,765 \$	5 23,097,862	\$ -	4,478,292	\$	15,089,022	\$	14,932,059
Plan fiduciary net position as a percentage of the total pension liability Covered payroll* City's net pension liability as a percentage of covered payroll	7,973	89% ,036 71%	77.58% 7,499,828 307.98%	,	95.58% 7,691,288 58.23%		84.63% 7,406,146 203.74%		83.92% 7,211,239 207.07%

#### CITY OF BRADENTON, FLORIDA POLICE OFFICERS' PENSION PLAN

#### REQUIRED SUPPLEMENTARY INFORMATION

Reporting Period Ending September 30,		2018		**		2017		2016		2015
Measurement Date, September 30,	2018		2017		2016		2015			2014
Total pension liability										
Service cost	\$	1,899,922	\$	1,738,683	\$	1,716,107	\$	1,704,870	\$	1,743,824
Interest on total pension liability		6,669,916		6,407,795		6,108,658		5,769,530		5,401,904
Changes of benefit terms		105,574		-		-		-		-
Differences between expected & actual experience		1,605,321		(1,164,985)		(850,661)		(1,591,541)		(14,634)
Assumption charges		(1,303,756)		(484,231)		-		2,431,535		-
Benefit payments		(3,653,150)		(3,018,382)		(3,368,040)		(3,034,634)		(3,275,825)
Refunds		(24,005)		(68,430)		(60,068)		(155,427)		(82,636)
Other (Use of State Contribution Reserve)		-		-		-		(777,455)		-
Net change in total pension liability		5,299,822		3,410,450		3,545,996		4,346,878		3,772,633
Total pension liability - beginning		83,312,615		79,902,165		76,356,169		72,009,291		68,236,658
Total pension liability - ending (a)		88,612,437		83,312,615		79,902,165	_	76,356,169		72,009,291
Plan fiduciary net pension										
Contributions - employer		1,742,010		1,950,287		1,733,304		947,023		2,083,762
Contributions - employer (from State)*		542,093		508,684		470,750		1,216,355		409,016
Contributions - member (including buyback										
contributions)		635,816		654,627		656,297		613,398		445,907
Net investment income		4,534,735		6,152,170		4,779,609		(1,862,850)		6,415,819
Benefit payments		(3,653,150)		(3,018,382)		(3,368,040)		(3,034,634)		(3,275,825)
Refunds		(24,005)		(68,430)		(60,068)		(155,427)		(82,636
Administrative expenses		(89,521)		(77,081)		(81,011)		(77,111)		(63,542)
Other (Use of State Contribution Reserve)		-		-		-		(777,454)		-
Net change in plan fiduciary net pension		3,687,978		6,101,875		4,130,841		(3,130,700)		5,932,501
Plan fiduciary net position - beginning		71,406,053		65,304,178		61,173,337		64,304,037		58,371,536
Plan fiduciary net position - ending (b)		75,094,031		71,406,053		65,304,178		61,173,337		64,304,037
City's net pension liability - ending (a) - (b)	\$	13,518,406	\$	11,906,562	\$	14,597,987	\$	15,182,832	\$	7,705,254
(b)	÷	10,010,100		11,900,000		1.907.9707		10,102,002	•	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Plan fiduciary net position as a percentage of the total pension liability		84.74%		85.71%		81.73%		80.12%		89.30%
Covered payroll*		7,064,622		7,273,639		6,721,823		6,641,933		6,649,201
Covered payron <sup>*</sup> City's net pension liability as a percentage of		7,004,022		1,213,039		0,721,823		0,041,933		0,049,201
covered payroll		191.35%		163.69%		217.17%		228.59%		115.88%
covercu payron		171.5570		105.0970		21/.1//0		220.3970		115.007

Notes to the Schedule:

\*\$777,455 in State Contribution Reserve was used to offset the City's contribution requirement for fiscal year 2015 as per the collective bargaining agreement

\*\*For the year ended September 30, 2018, the City aligned the reporting period with the measurement date.

#### CITY OF BRADENTON, FLORIDA POLICE OFFICERS' PENSION PLAN

#### REQUIRED SUPPLEMENTARY INFORMATION

			Schedule o	of Employer C	ontributions					
Reporting Period Ending September 30,	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution	\$ 2,523,466	\$ 2,743,437	\$ 2,950,378	\$ 2,635,107	\$ 2,358,075	\$ 2,197,804	\$ 2,404,665	\$ 2,147,622	\$ 2,024,461	\$ 2,454,885
Contributions in relation to the actuarially determined contribution Contributions deficiency (excess)	2,664,012 \$ (140,546)	2,785,872 \$ (42,435)	2,953,351 \$ (2,973)	2,689,736 \$ (54,629)	2,444,552 \$ (86,477)	2,284,103 \$ (86,299)	2,458,971 \$ (54,306)	2,204,054 \$ (56,432)	2,163,378 \$ (138,917)	2,492,778 \$ (37,893)
Covered payroll	\$ 7,973,036	\$ 7,499,828	\$ 7,691,288	\$ 7,406,146	\$ 7,211,239	\$ 7,064,622	\$ 7,273,639	\$ 6,721,823	\$ 6,641,933	\$ 6,649,201
Contributions as a percentage of covered payroll	33.41%	37.15%	38.40%	36.32%	33.90%	32.33%	33.81%	32.79%	32.57%	37.49%

\*\$777,455 in State Contribution Reserve was used to offset the City's contribution requirement for fiscal year 2015 as per the collective bargaining agreement.

	Notes to the Schedule of Contributions							
Valuation Date	October 1, 2022							
Methods and assumptions used to a	determine contribution rates							
Actuarial Cost Method	Entry Age Normal							
Amortization Method	Level Percentage of Payroll, Closed							
Remaining Amortization Period	30 Years							
Asset Valuation Method	5-year smoothed market							
Inflation Salary Increases	<ul><li>2.50%</li><li>6.7% to 9.1% depending on service, including inflation</li></ul>							
Investment Rate of Return COLA Rate Assumption Payroll Growth Assumption Retirement Age	<ul> <li>7.35%</li> <li>1.25%</li> <li>4.0%, For financing the unfunded liabilities, the payroll growth may not exceed the average payroll growth rate over the last 10 years. At the Valuation Date, this average was 1.45%.</li> <li>Experienced-based table of rates that are specific to the type of eligibility condition</li> </ul>							
Mortality	The same versions of PUB-2010 Headcount-Weighted Mortality Tables as used by the Florida Retirement System (FRS) for Special Risk Class members in their July 1, 2019 actuarial valuation (with mortality improvements projected for healthy lives to all future years after 2010 using Scale MP-2018). Florida Statutes Chapter 112.63(1)(f) mandates the use of mortality tables from one of the two most recently published FRS actuarial valuation reports.							

## Actuarial Assumption Changes

Effective October 1, 2021, the investment return assumption was lowered from 7.45% to 7.35%.

Schedule of Investment Returns										
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Annual Money - Weighted Rate of Return, Net of Investment Expense	11.06%	-14.82%	17.61%	8.67%	5.90%	6.50%	9.83%	8.45%	-2.50%	9.00%

Notes: Information for the fiscal years prior to 2014 is not available.

### CITY OF BRADENTON, FLORIDA FLORIDA RETIREMENT SYSTEM FRS PENSION PLAN

#### REQUIRED SUPPLEMENTARY INFORMATION

#### FRS Pension Plan (FRS)

		Schedule of Cl	hanges in the Cit	y's Proportionate	e Share of the Ne	t Pension Liabili	ty			
Reporting Period Ending September 30,	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's Proportion of the FRS net pension liability		0.039063199%	0.038915274%	0.036332406%	0.036655836%	0.036514135%	0.034732580%	0.036352035%	0.037778521%	0.036621250%
City's Proportionate share of the FRS net pension liability	\$ 16,343,562	\$ 14,534,649	\$ 2,939,607	\$ 15,747,000	\$ 12,623,760	\$ 10,998,247	\$ 10,273,665	\$ 9,178,914	\$ 4,879,603	\$ 2,234,435
City's Covered payroll during the measurement period	\$ 18,568,198	\$ 16,118,096	\$ 15,982,278	\$ 15,085,691	\$ 14,412,855	\$ 14,181,572	\$ 13,619,219	\$ 13,587,760	\$ 13,423,099	\$ 12,390,604
City's Proportionate share of the FRS net pension liability as a percentage of covered payroll	88.02%	90.18%	18.39%	104.38%	87.59%	77.55%	75.44%	67.55%	36.35%	18.03%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	82.38%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%
			Sch	edule of Contri	butions					
Reporting Period Ending September 30,	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required FRS contribution	\$ 1,973,132	\$ 1,666,898	\$ 1,482,504	\$ 1,207,165	\$ 1,136,595	\$ 1,040,624	\$ 904,174	\$ 899,209	\$ 950,714	\$ 802,161
FRS Contributions made in relation to the contractually required FRS contribution	1,973,132	1,666,898	1,482,504	1,207,165	1,136,595	1,040,624	904,174	899,209	950,714	802,161
FRS Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$-	<u>\$</u> -	\$-	\$ -	\$ -	\$ -
City's Covered payroll	\$ 18,568,198	\$ 16,610,074	\$ 15,561,444	\$ 15,161,109	\$ 14,528,405	\$ 14,308,275	\$ 13,619,219	\$ 13,587,760	\$ 13,423,099	\$ 12,390,604
FRS Contributions as a percentage of covered employee payroll	10.63%	10.04%	9.53%	7.96%	7.82%	7.27%	6.64%	6.62%	7.08%	6.47%

#### Notes to the Schedule:

Effective October 1, 2015, the City's component units (Central Community Redevelopment Agency, Bradenton Community Redevelopment Agency, and Bradenton 14<sup>th</sup> Street Community Redevelopment Agency) that were previously presented as discretely presented component units are now presented as blended component units of the City.

### CITY OF BRADENTON, FLORIDA FLORIDA RETIREMENT SYSTEM HEALTH INSURANCE SUBSIDY

#### REQUIRED SUPPLEMENTARY INFORMATION

#### Health Insurance Subsidy (HIS)

		Schedule of C	hanges in the Cit	y's Proportionat	e Share of the Ne	t Pension Liabilit	y			
Reporting Period Ending September 30,	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's Proportion of the HIS net pension liability	0.046644660%	0.044492198%	0.044826330%	0.043477527%	0.043179767%	0.043388360%	0.042281018%	0.043239811%	0.042018479%	0.041464856%
City's Proportionate share of the HIS net pension liability	\$ 7,407,797	\$ 4,712,434	\$ 5,498,623	\$ 5,308,535	\$ 4,831,384	\$ 4,592,273	\$ 4,520,875	\$ 5,039,421	\$ 4,285,224	\$ 3,877,065
City's Covered payroll during the measurement period	\$ 18,568,198	\$ 16,118,096	\$ 15,982,278	\$ 15,085,691	\$ 14,412,855	\$ 14,181,572	\$ 13,359,001	\$ 13,587,760	\$ 13,423,099	\$ 12,390,604
City's Proportionate share of the HIS net pension liability as a percentage of covered payroll	39.90%	29.24%	34.40%	35.19%	33.52%	32.38%	33.84%	37.09%	31.92%	31.29%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%
			Sch	edule of Contri	ibutions					
Reporting Period Ending September 30,	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required HIS contribution	\$ 306,837	\$ 269,215	\$ 263,490	\$ 250,541	\$ 239,773	\$ 235,296	\$ 223,764	\$ 220,304	\$ 182,231	\$ 142,045
HIS Contributions made in relation to the contractually required HIS contribution	306,837	269,215	263,490	250,541	239,773	235,296	223,764	220,304	182,231	142,045
HIS Contribution deficiency (excess)	\$ -	\$ -	<u>\$</u> -	<u>\$</u> -	<u>\$</u> -	<u>\$</u> -	<u>\$</u> -	<u>\$</u> -	<u>\$</u> -	<u>\$</u>
City's Covered payroll	\$ 18,568,198	\$ 16,610,074	\$ 15,561,444	\$ 15,161,109	\$ 14,528,405	\$ 14,308,275	\$ 13,359,001	\$ 13,587,760	\$ 13,423,099	\$ 12,390,604
HIS Contributions as a percentage of covered payroll	1.65%	1.62%	1.69%	1.65%	1.65%	1.64%	1.68%	.62%	1.36%	1.15%

#### Notes to the Schedule:

Effective October 1, 2015, the City's component units (Central Community Redevelopment Agency, Bradenton Community Redevelopment Agency, and Bradenton 14<sup>th</sup> Street Community Redevelopment Agency) that were previously presented as discretely presented component units are now presented as blended component units of the City.

#### CITY OF BRADENTON, FLORIDA FLORIDA RETIREMENT SYSTEM

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - FRS/HIS

#### **Actuarial Methods and Assumptions**

Actuarial assumptions for both defined benefit plans (FRS and HIS) are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. This HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed for the period July 1, 2013, through June 30, 2018. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for this program. The actuarial assumptions that determined the total pension liability for the HIS program were based on certain results of the most recent experience study for the FRS pension plan.

The total pension liability for the FRS and HIS plan was determined by an actuarial valuation as of July 1, 2023. Both plans used the individual entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for the FRS Pension Plan investments is 6.70%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.65% was used to determine the total pension liability for the program. Mortality assumptions for the FRS plan was based on the PUB-2010 base table, projected generationally with Scale MP-2018, and mortality assumptions for the HIS program were based on the Generational PUB-2010 with Projection Scale MP-2018.

The following changes in actuarial assumptions occurred in 2023:

- HIS: The municipal bond rate used to determine the total pension liability increased from 3.54% to 3.65%
- HIS: Chapter 2023-193, Laws of Florida (Senate Bill 7024), increased the level of monthly benefits from \$5 times years of service to \$7.50, with an increased minimum of \$45 and maximum of \$225. This change applies to all years of service for both members currently receiving benefits and members not yet receiving benefits.

### CITY OF BRADENTON, FLORIDA POSTEMPLOYMENT BENEFITS OTHER THAN PENSION SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS REQUIRED SUPPLEMENTARY INFORMATION

#### A. Total OPEB Liability

		2023	2022		2021	2020	2019	2018
Service cost	\$	689,598	\$ 1,248,438	\$	1,074,396	\$ 1,062,397	\$ 599,198	\$ 549,175
Interest on the total OPEB liability		1,053,597	685,058		712,048	755,510	895,957	825,078
Changes of benefit terms		-	-		-	-	-	-
Difference between expected and actual experience								
of the total OPEB liability		724,342	-		(1,079,598)	-	(122,075)	-
Changes of assumptions and other inputs		(7,931,990)	(7,313,062)	)	1,973,034	1,262,069	3,168,904	(893,033)
Benefit payments		(1,609,990)	(1,184,816)	)	(1,051,746)	(987,258)	(863,178)	(560,400)
Net change in total OPEB liability		(7,074,443)	(6,564,382)	)	1,628,134	2,092,718	3,678,806	(79,180)
Total OPEB Liability - Beginning		24,060,790	30,625,172	,	28,997,038	26,904,320	23,225,514	23,304,694
Total OPEB Liability - Ending	\$	16,986,347	\$ 24,060,790	\$ .	30,625,172	\$ 28,997,038	\$ 26,904,320	\$ 23,225,514
<b>B.</b> Covered Employee Payroll C. Total OPEB Liability as a Percentage	\$ 2	26,550,219	\$ 26,261,352	\$ 2	22,955,271	\$ 29,764,717	\$ 24,800,413	\$ 27,459,360
of Covered Employee Payroll		63.98%	91.62%	)	133.41%	97.42%	108.48%	84.58%

#### **Actuarial Assumption Changes**

The discount rate was changed from 4.40% as of the beginning of the measurement period to 4.63% as of September 30, 2023.

Actuarial Assumption Changes made in the September 30, 2022 valuation include the following:

- Per capita costs and premiums were updated based on the information provided.
- The healthcare cost trend assumption was updated.

### **Benefit Changes:**

During the year ended September 30, 2023, there were no changes in benefits.

#### Note:

There are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the OPEB plan.

The City implemented GASB No. 75 in 2018. Ultimately this schedule will present ten years of information.

# Combining and Individual Fund Statements and Schedules

These financial statements provide a more detailed view of the "Basic Financial Statements" presented in the preceding subsection.

Combining statements are presented when there is more than one fund of a given fund type. Individual fund statements are presented when there is only one fund of a given type. They are also necessary to present budgetary comparisons.

Financial schedules are presented to provide greater detailed information than reported in the financial statements. Schedules also present information that is spread throughout the statements that can be brought together and shown in greater detail.

For the Fiscal Year Ended September 30, 2023

	Budgeted Amount				Variance with
		Original	Final	Actual	Final Budget
Taxes					
General property taxes	\$	28,747,459	28,747,459	29,201,725	454,266
Public service taxes		2,266,466	2,266,466	2,772,648	506,182
Half-cent sales taxes		4,925,068	4,925,068	6,042,443	1,117,375
Utility taxes		5,535,602	5,535,602	6,570,213	1,034,611
Local business taxes		187,198	187,198	171,577	(15,621)
Total taxes		41,661,793	41,661,793	44,758,606	3,096,813
Franchise fees		3,161,929	3,429,565	4,358,300	928,735
Licenses and permits					
Building permits		1,100,000	1,100,000	1,564,535	464,535
Electrical permits		141,842	141,842	121,550	(20,292)
Plumbing permits		27,204	27,204	24,175	(3,029)
Permit surcharge		-		3,324	3,324
Total licenses and permits		1,269,046	1,269,046	1,713,584	444,538
Intergovernmental grants		29,388	430,653	575,091	144,438
Shared revenues					
State revenue sharing		1,999,581	1,999,581	2,398,067	398,486
State motor fuel		509,562	509,562	586,236	76,674
State mobile home licenses		45,000	45,000	61,972	16,972
State alcohol beverage licenses		40,000	40,000	60,011	20,011
State firefighter		21,000	21,000	25,624	4,624
Ninth-cent gas tax		286,070	286,070	296,707	10,637
Five-cent gas tax		833,682	833,682	861,903	28,221
Four-cent gas tax		608,585	608,585	632,142	23,557
Two-cent gas tax		363,131	363,131	377,753	14,622
Total shared revenues		4,706,611	4,706,611	5,300,415	593,804
Charges for services					
General government fees		4,638,001	3,502,984	3,364,966	(138,018)
Total charges for services		4,638,001	3,502,984	3,364,966	(138,018)
Fines and forfeitures		127,667	127,667	117,953	(9,714)
Interest and investment earnings		1,457,983	1,457,983	3,564,415	2,106,432
Payment in lieu of taxes		74,587	74,587	95,038	20,451
Rents		800,862	800,862	950,954	150,092
Special assessments-property owners		140,000	510,000	551,384	41,384
Miscellaneous		997,183	1,353,108	751,755	(601,353)
Total revenues	\$	59,065,050	59,324,859	66,102,461	6,777,602

For the Fiscal Year Ended September 30, 2023

	Budgeted Amount				Variance with	
		Original	Final	Actual	Final Budget	
General Government						
Legislative						
Personnel services	\$	611,059	611,059	597,753	13,306	
Operating expenditures		461,840	485,840	410,377	75,463	
Total Legislative		1,072,899	1,096,899	1,008,130	88,769	
Executive-City Clerk						
Personnel services		204,518	213,518	212,407	1,111	
Operating expenditures		261,785	252,785	200,860	51,925	
Total Executive-City Clerk		466,303	466,303	413,267	53,036	
Financial						
Personnel services		649,891	649,891	576,794	73,097	
Operating expenditures		395,562	389,101	338,387	50,714	
Capital outlay		15,000	15,000	13,533	1,467	
Total Financial		1,060,453	1,053,992	928,714	125,278	
Human Resources						
Personnel services		394,120	394,120	384,901	9,219	
Operating expenditures		280,703	354,668	341,748	12,920	
Total Human Resources		674,823	748,788	726,649	22,139	
Administration						
Personnel services		706,202	706,202	673,605	32,597	
Operating expenditures		145,840	145,840	94,533	51,307	
Total Administration		852,042	852,042	768,138	83,904	
Legal Counsel						
Operating expenditures		278,000	391,200	389,587	1,613	
Purchasing						
Personnel services		361,767	361,767	352,718	9,049	
Operating expenditures		61,424	61,424	23,119	38,305	
Total Purchasing		423,191	423,191	375,837	47,354	
Administrative Services						
Personnel services		258,460	258,460	203,871	54,589	
Operating expenditures		11,890	11,890	5,335	6,555	
Total Administrative Services		270,350	270,350	209,206	61,144	
Department of Finance						
Personnel services		182,040	184,040	183,391	649	
Operating expenditures		8,326	6,326	2,111	4,215	
Total Department of Finance		190,366	190,366	185,502	4,864	

For the Fiscal Year Ended September 30, 2023

	Budgeted A	Amount		Variance with
	Original	Final	Actual	Final Budget
Budget				
Personnel services	76,441	76,441	55,828	20,613
Operating expenditures	7,741	7,741	3,962	3,779
Total Budget	84,182	84,182	59,790	24,392
Fleet Division				
Personnel services	1,009,201	1,009,201	952,740	56,461
Operating expenditures	183,144	183,144	123,773	59,371
Capital outlay	-	46,795	46,795	-
Total Fleet Division	1,192,345	1,239,140	1,123,308	115,832
Facilities Maintenance				
Personnel services	377,679	377,679	341,565	36,114
Operating expenditures	394,377	434,857	417,195	17,662
Total Facilities Maintenance	772,056	812,536	758,760	53,776
Information Technology				
Personnel services	933,142	933,142	832,202	100,940
Operating expenditures	934,027	958,027	926,281	31,746
Capital outlay	450,000	426,000	422,020	3,980
Total Information Technology	2,317,169	2,317,169	2,180,503	136,666
Electrical Division				
Personnel services	774,565	774,565	597,205	177,360
Operating expenditures	874,844	900,359	683,007	217,352
Capital outlay	62,097	62,097	-	62,097
Total Electrical Division	1,711,506	1,737,021	1,280,212	456,809
Code Enforcement				
Personnel services	433,595	440,095	438,750	1,345
Operating expenditures	128,695	292,195	231,497	60,698
Capital outlay	32,000	32,000	-	32,000
Total Code Enforcement	594,290	764,290	670,247	94,043
Local Business Tax				
Personnel services	84,885	85,485	85,257	228
Operating expenditures	7,769	7,169	5,070	2,099
Total Local Business Tax	92,654	92,654	90,327	2,327

For the Fiscal Year Ended September 30, 2023

	Budgeted A	Amount		Variance with
	Original	Final	Actual	Final Budget
Risk Safety				
Personnel services	74,991	74,991	10,733	64,258
Operating expenditures	775,080	775,080	766,764	8,316
Total Risk Safety	850,071	850,071	777,497	72,574
Contingencies	1,127,380	908,404	-	908,404
Total General Government	14,030,080	14,298,598	11,945,674	2,352,924
Public Safety				
Law Enforcement				
Personnel services	18,615,048	18,615,048	18,029,674	585,374
Operating expenditures	2,146,244	2,348,742	2,222,586	126,156
Capital outlay	413,613	715,641	785,124	(69,483)
Total Law Enforcement	21,174,905	21,679,431	21,037,384	642,047
Fire Control				
Personnel services	10,119,553	10,119,553	9,909,056	210,497
Operating expenditures	1,094,928	1,145,448	1,029,760	115,688
Capital outlay	235,700	236,418	16,300	220,118
Total Fire Control	11,450,181	11,501,419	10,955,116	546,303
Total Public Safety	32,625,086	33,180,850	31,992,500	1,188,350
Transportation				
Street Division				
Personnel services	890,867	890,867	831,993	58,874
Operating expenditures	1,586,880	1,547,703	1,483,472	64,231
Capital outlay	71,119	81,401	10,281	71,120
Total Street Division	2,548,866	2,519,971	2,325,746	194,225
Planning and Community Development				
Personnel services	644,696	644,696	528,556	116,140
Operating expenditures	447,540	447,540	47,055	400,485
Total Planning and				
Community Development	1,092,236	1,092,236	575,611	516,625
Building				
Personnel services	1,378,174	1,357,549	1,229,426	128,123
Operating expenditures	294,802	315,427	257,858	57,569
Building - capital outlay	389,192	389,192	231,125	158,067
Total Building	2,062,168	2,062,168	1,718,409	343,759
Total Transportation	5,703,270	5,674,375	4,619,766	1,054,609

For the Fiscal Year Ended September 30, 2023

	Budgetee	d Amoun	t			Variance with
	 Original		Final		Actual	Final Budget
Culture and Recreation						
Landscape and Grounds Division						
Personnel services	1,157,107	1,	102,107		1,034,944	67,163
Operating expenditures	910,187	1,	081,557		1,012,287	69,270
Capital outlay	125,369		273,537		273,535	2
Total Landscape	 					
and Grounds Division	 2,192,663	2,	457,201		2,320,766	136,435
Downtown Maintenance Division						
Personnel services	-		120,510		76,079	44,431
Operating expenditures	-		63,600		24,021	39,579
Total Downtown Maintenance	 					
Division	 -		184,110		100,100	84,010
Total Culture and Recreation	 2,192,663	2,	641,311		2,420,866	220,445
Total expenditures	\$ 54,551,099	55,	795,134	5(	0,978,806	4,816,328

# Nonmajor Governmental Funds

## Special Revenue Funds

Special revenue funds are used to account for the proceeds of specific revenue sources (other than special assessments) or to finance specified activities as required by law or administrative regulation.

## **Community Development Program**

To account for the receipt, custody and expenditure of Community Development Program grant funds. These funds are restricted for exclusive use in the Community Development Block Grant program.

## **Central Community Redevelopment Area**

The Central Community Redevelopment Area is a dependent special district created by the Community Redevelopment Act of 1969, Chapter 163 Part III, Florida Statutes, and City of Bradenton Ordinance 2628 passed by the Bradenton City Council on July 12, 2000. The Central Community Redevelopment Area provides a framework for coordinating and facilitating public and private redevelopment of the Central Community Redevelopment District and adjacent areas.

## **Bradenton Community Redevelopment Area**

The Bradenton Community Redevelopment Area is a dependent special district created pursuant to Florida Statute 163 and City of Bradenton Ordinance 2219 passed by the Bradenton City Council on May 28, 1980.

## Bradenton 14th Street Community Redevelopment Area

The Bradenton 14<sup>th</sup> Street Community Redevelopment Area is a dependent special district created pursuant to Florida Statute 163 and City of Bradenton Ordinance 2504 passed by the Bradenton City Council on November 24, 1993.

## **Criminal Justice Education**

To account for the revenues and expenditures associated with the Criminal Justice Education Program for the Police Department. The revenues may be used for criminal justice education and training for the local government unit's officers and support personnel.

### **Police Explorers**

To account for the revenues and expenses associated with the Police Explorers program which allows young adults to develop an awareness of the purpose, mission and objectives of law enforcement agencies.

# **Nonmajor Governmental Funds (Continued)**

## **Police Federal Forfeiture**

To account for federal forfeiture proceeds, which can be expended for any activity calculated to enhance future investigations, support investigations and operations that may result in further seizures and forfeitures.

## **State Forfeiture**

To account for revenues from the sale of forfeited property and expenditures of those funds for law enforcement purposes such as crime prevention and safe neighborhoods.

## **Abandoned Property**

To account for funds and property seized and abandoned to the City to be used for law enforcement purposes.

## Twin Dolphin Marina Grant

To account for the revenues and expenditures associated with a grant provided by the Florida Boating Improvement Program for the Twin Dolphin Marina Dock C Replacement.

## **Miscellaneous Grants**

This fund is to account for the funding for miscellaneous grants that the City receives where the revenues are restricted by grant agreements to be used on specific, approved expenditures.

### Disaster

This fund is to account for the expenditures and the corresponding reimbursements from outside agencies related to the damage caused by Hurricane Irma.

# **Nonmajor Governmental Funds (Continued)**

## **Debt Service Funds**

Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

### **Special Obligation Series 2012**

3.08% interest rate, payable in installments from approximately \$260,000 to \$2,750,000, maturing in 2027. These funds are restricted for the repayment of the debt's principal and interest.

## **Special Obligation Series 2016**

4.00% - 5.00% interest rate, payable in installments from approximately \$455,000 to \$980,000, maturing in 2039. These funds are restricted for the repayment of the debt's principal and interest.

## Capital Projects Funds

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

## **Road Impact Fee**

To account for the receipt, custody and expenditure (including transfers) of impact fee revenue. By City ordinance, these funds shall be used exclusively for acquisitions, expansions, or capital improvements within the citywide roads impact fee district. In the event that bonds or similar debt instruments are issued for advanced provision of capital facilities for which roads impact fees may be expended, the impact fees may be used to pay debt service on such bonds or similar debt.

# Nonmajor Governmental Funds (Continued)

### Capital Projects Funds(Continued)

## Parks and Recreational Impact Fee, West

To account for the receipt, custody and expenditure (including transfers) of impact fee revenue. By City ordinance, these funds shall be used exclusively for acquisitions, expansions, or capital improvements within the Parks and Recreation Impact Fee West District. In the event that bonds or similar debt instruments are issued for advanced provision of capital facilities for which parks and recreation impact fees may be used to pay debt service on such bonds or similar debt instruments.

### **Parks and Recreational Impact Fee, East**

To account for the receipt, custody and expenditure (including transfers) of impact fee revenue. By City ordinance, these funds shall be used exclusively for acquisitions, expansions, or capital improvements within the Parks and Recreation Impact Fee East District. In the event that bonds or similar debt instruments are issued for advanced provision of capital facilities for which parks and recreation impact fees may be used to pay debt service on such bonds or similar debt instruments.

## **Public Safety Police Protection**

To account for the receipt, custody and expenditure (including transfers) of impact fee revenue. By City ordinance, the funds collected from public safety impact fees shall be solely for the purpose of acquiring, equipping, and/or making capital improvements to public safety facilities under the jurisdiction of the City. In the event bonds or similar debt instruments are issued for advance provision of capital facilities for which public safety impact fees may be expended, the fees may be used to pay debt service on such bonds or similar debt.

## **Public Safety Fire Protection**

To account for the receipt, custody and expenditure (including transfers) of impact fee revenue. By City ordinance, the funds collected from public safety impact fees shall be solely for the purpose of acquiring, equipping, and/or making capital improvements to public safety facilities under the jurisdiction of the City. In the event bonds or similar debt instruments are issued for advance provision of capital facilities for which public safety impact fees may be expended, the fees may be used to pay debt service on such bonds or similar debt.

## **General Projects**

To account for general City construction projects that are financed by general government resources. These funds are committed for capital improvement projects within the City.

### **<u>Pirate City Capital Reserve</u>**

A reserve fund designated for future capital repairs and maintenance for the Pittsburgh Pirates' spring training complex.

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#### CITY OF BRADENTON, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS September 30, 2023

				Special Revenue		
		Community Development Program	Central Community Redevelopment Area	Bradenton Community Redevelopment Area	14th Street Community Redevelopment Area	Criminal Justice Education
Assets Cash and cash equivalents	\$	168	3,151,641	6,455,833	2,434,656	30,860
Accounts receivable	Ψ	640,843				
Prepaid items		-	798	-	-	-
Other receivables		-	1,793	-	-	-
Due from other funds		-	-	-	-	-
Due from other governments		4,157		-		2,550
Total assets	\$	645,168	3,154,232	6,455,833	2,434,656	33,410
Liabilities						
Accounts payable	\$	4,325	12,196	46,911	8,692	-
Accrued salaries, wages and benefits		1,688	3,163	6,971	3,163	-
Advances from other funds		-	99,946	-	-	-
Due to other funds		704	68,067	297,240	69,943	
Total liabilities		6,717	183,372	351,122	81,798	-
Deferred inflows of resources						
Unavailable revenue		640,843				
Fund balances						
Non-spendable			700			
Non-spendable prepaid items Restricted for		-	798	-	-	-
Debt service		_	_	-	_	_
Grants		(2,392)	_	-	-	_
Impact fee programs		-	-	-	-	-
Public safety		-	-	-	-	33,410
Committed to					2 2 5 2 0 5 0	
Capital projects		-	2,970,062	6,104,711	2,352,858	-
Total fund balances		(2,392)	2,970,860	6,104,711	2,352,858	33,410
Total liabilities, deferred inflows, and fund balances	¢	(15 1(9	2 154 222	( 155 999	2 424 (5)	22 410
and fund balances	\$	645,168	3,154,232	6,455,833	2,434,656	33,410

	Special Revenue				
Twin Dolphin Marina Grant	Police Explorers	Police Federal Forfeiture	State Forfeiture		
10,000	11,547	155,489	173,498		
-	-	-	-		
-	-	-	-		
-	-	-	-		
10,000	11,547	155,489	173,498		
9,972	-	-	-		
-	-	-	-		
-	-	-	-		
9,972					
-	-	-	-		
-	-	-	-		
-	-	-	-		
-	11,547	155,489	173,498		
28					
28	11,547	155,489	173,498		
10,000	11,547	155,489	173,498		

#### CITY OF BRADENTON, FLORIDA COMBINING BALANCE SHEET (CONTINUED) NONMAJOR GOVERNMENTAL FUNDS September 30, 2023

	Special Revenue			
	Abandoned Property	Miscellaneous Grants	Disaster	Total
Assets	20.271			10,450,060
Cash and cash equivalents Accounts receivable	28,371	172,345	-	12,452,063 813,188
Prepaid items	-	172,545	-	798
Other receivables	-	-	-	1,793
Due from other funds	-	-	-	-,,,,,,
Due from other governments			2,549,817	2,556,524
Total assets	28,371	172,345	2,549,817	15,824,366
Liabilities				
Accounts payable	-	-	-	82,096
Accrued salaries, wages and benefits	-	-	-	14,985
Advances from other funds	-	-	-	99,946
Due to other funds			2,549,817	2,985,771
Total liabilities			2,549,817	3,182,798
Deferred inflows of resources				
Unavailable revenue		172,345		813,188
Fund balances				
Non-spendable				709
Non-spendable prepaid items Restricted for	-	-	-	798
Debt service	_	_	_	_
Grants	-	-	_	(2,392)
Impact fee programs	-	-	-	-
Public safety	28,371	-	-	402,315
Committed to				11 407 (50
Capital projects				11,427,659
Total fund balances	28,371			11,828,380
Total liabilities, deferred inflows,				
and fund balances	28,371	172,345	2,549,817	15,824,366

	Debt Service		Capital	Projects
Special Obligation Series 2012	Special Obligation Series 2016	Total	Road Impact Fee	Parks and Recreation Impact Fee- West
2012	2010	1000		
-	4,373	4,373	3,986,795	87,284
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
	4,373	4,373	3,986,795	87,284
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u> </u>	-			
-	-	-	-	-
-	4,373	4,373	-	-
-	-	-	-	-
-	-	-	3,986,795	87,284
-	-	-	-	-
	4,373	4,373	3,986,795	87,284
	4,373	4,373	3,986,795	87,284
-	4,373	4,373	5,900,795	07,204

#### CITY OF BRADENTON, FLORIDA COMBINING BALANCE SHEET (CONTINUED) NONMAJOR GOVERNMENTAL FUNDS September 30, 2023

	Capital Projects			
	Parks and Recreation Impact Fee- East	Public Safety Police Protection	Public Safety Fire Protection	General Projects
Assets Cash and cash equivalents Accounts receivable Prepaid items Other receivables Due from other funds	745,974 - - -	349,492	762,363	8,831,564 
Due from other governments Total assets		349,492		296,300 9,172,154
Liabilities Accounts payable Accrued salaries, wages and benefits Advances from other funds Due to other funds Total liabilities	- - - - -	- - - - -	- - - -	551,005
<b>Deferred inflows of resources</b> Unavailable revenue				-
Fund balances Non-spendable Non-spendable prepaid items Restricted for Debt service Grants Impact fee programs Public safety Committed to Capital projects	745,974	349,492	762,363	- - - - 8,621,149
Total fund balances	745,974	349,492	762,363	8,621,149
Total liabilities, deferred inflows, and fund balances	745,974	349,492	762,363	9,172,154

Capital	Projects	
Pirate City Capital Reserve	Total	Total Nonmajor Governmental Funds
755,689	15,519,161 - - 44,290 296,300	27,975,597 813,188 798 1,793 44,290 2,852,824
755,689	15,859,751	31,688,490
	551,005	633,101
-	-	14,985
-	-	99,946 2,985,771
	551,005	3,733,803
		813,188
-	-	798
-	-	4,373
-	-	(2,392)
-	5,931,908	5,931,908 402,315
-	-	402,313
755,689	9,376,838	20,804,497
755,689	15,308,746	27,141,499
755,689	15,859,751	31,688,490

#### CITY OF BRADENTON, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Fiscal Year Ended September 30, 2023

			Special Revenue		
	Community Development Program	Central Community Redevelopment Area	Bradenton Community Redevelopment Area	14th Street Community Redevelopment Area	Criminal Justice Education
Revenues					
Taxes	\$ -	662,443	2,738,985	491,512	-
Intergovernmental grants	166,136	-	-	-	-
Impact fees	-	-	-	-	-
Charges for services	42,232	-	-	-	-
Fines and forfeitures	-	-	-	-	7,276
Interest and investment earnings			25.202	5 (20	
(losses)	-	-	25,283	7,629	-
Rents	-	45,618	-	-	-
Miscellaneous	-	2,875	885	4,001	-
Special assessments, property	38,285				
owners				<b>-</b>	
Total revenues	246,653	710,936	2,765,153	503,142	7,276
Expenditures					
Current					
General government	-	-	-	-	-
Public safety	-	-	-	-	26,196
Economic environment	240,641	207,942	879,429	213,989	-
Debt service					
Principal	-	91,644	200,000	-	-
Interest	-	14,213	207,781	-	-
Fees and expenditures	-	-	-	-	-
Capital outlay	-		-	-	-
Total expenditures	240,641	313,799	1,287,210	213,989	26,196
Excess (deficiency) of revenues					
over (under) expenditures	6,012	397,137	1,477,943	289,153	(18,920)
over (under) expenditures	0,012				(10,920)
Other financing sources (uses)					
Transfers from other funds	-	621,524	2,565,638	460,873	-
Transfers to other funds		(201,514)	(1,821,906)	(250,644)	-
Total other financing sources (uses)		420,010	743,732	210,229	-
Net change in fund balances	6,012	817,147	2,221,675	499,382	(18,920)
Fund balances, beginning	(8,404)	2,153,713	3,883,036	1,853,476	52,330
Fund balances, ending	\$ (2,392)	2,970,860	6,104,711	2,352,858	33,410

	Special Revenue				
Twin Dolphin Marina Grant	Police Explorers	Police Federal Forfeiture	State Forfeiture		
-	-	-	-		
-	-	-	-		
-	-	-	-		
-	-	-	-		
-	-	-	-		
-	-	-	-		
-	-	-	-		
-	7,362	87,672	22,322		
	-				
-	7,362	87,672	22,322		
-	4,521	9,015	63,626		
-		-	-		
-	-	-	-		
-	-	-	-		
-	-	-	-		
·					
	4,521	9,015	63,626		
	2,841	78,657	(41,304)		
-	-	-	-		
-	2,841	78,657	(41,304)		
28	8,706	76,832	214,802		
28	11,547	155,489	173,498		

#### CITY OF BRADENTON, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES(CONTINUED) NONMAJOR GOVERNMENTAL FUNDS For the Fiscal Year Ended September 30, 2023

	Special Revenue				
	Abandoned	Miscellaneous			
P	Property	Grants	Disaster	Total	
Revenues				2 002 040	
Taxes	-	-	-	3,892,940	
Intergovernmental grants	-	293	2,244,304	2,410,733	
Impact fees	-	-	-	-	
Charges for services	-	-	-	42,232	
Fines and forfeitures	-	-	-	7,276	
Interest and investment earnings				22.012	
(losses)	-	-	-	32,912	
Rents	-	-	-	45,618	
Miscellaneous	14,862	-	18,616	158,595	
Special assessments, property owners		<u> </u>		38,285	
Total revenues	14,862	293	2,262,920	6,628,591	
<b>Expenditures</b> Current					
General government	-	293	2,747,920	2,748,213	
Public safety	26,097	-	-	129,455	
Economic environment	-	-	-	1,542,001	
Debt service					
Principal	-	-	-	291,644	
Interest	-	-	-	221,994	
Fees and expenditures Capital outlay	-	-	- 	-	
Total expenditures	26,097	293	2,747,920	4,933,307	
Excess (deficiency) of revenues					
over (under) expenditures	(11,235)		(485,000)	1,695,284	
Other financing sources (uses)					
Transfers from other funds	-	-	253,068	3,901,103	
Transfers to other funds			-	(2,274,064)	
Total other financing sources (uses)	<u> </u>	<u> </u>	253,068	1,627,039	
Net change in fund balances	(11,235)	-	(231,932)	3,322,323	
Fund balances, beginning	39,606	<u> </u>	231,932	8,506,057	
Fund balances, ending	28,371	<u> </u>		11,828,380	

	Debt Service		Capital P	rojects
Special Obligation Series 2012	Special Obligation Series 2016	Total	Road Impact Fee	Parks and Recreation Impact Fee- West
_	_	_	_	_
400,000	500,004	900,004	-	-
-	-	-	341,079	18,876
-	-	-	-	225,000
-	-	-	-	-
-	-	-	140,634	18,816
-	-	-	-	-
-	-	-	-	-
				-
400,000	500,004	900,004	481,713	262,692
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
375,830	555,000	930,830	-	-
127,403	452,900	580,303	-	-
-	566	566	-	-
	-		523,602	823,432
503,233	1,008,466	1,511,699	523,602	823,432
(103,233)	(508,462)	(611,695)	(41,889)	(560,740)
103,233	508,466	611,699	-	-
				-
103,233	508,466	611,699		-
-	4	4	(41,889)	(560,740)
<u> </u>	4,369	4,369	4,028,684	648,024
				87,284

#### CITY OF BRADENTON, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES(CONTINUED) NONMAJOR GOVERNMENTAL FUNDS For the Fiscal Year Ended September 30, 2023

	Capital Projects				
	Parks and Recreation Impact Fee- East	Public Safety Police Protection	Public Safety Fire Protection	General Projects	
Revenues					
Taxes	-	-	-	-	
Intergovernmental grants	-	-	-	-	
Impact fees	131,863	60,661	41,092	-	
Charges for services	-	-	-	-	
Fines and forfeitures	-	-	-	-	
Interest and investment earnings	50 51 (	17 292	25.026	205.000	
(losses)	58,516	17,282	25,036	305,096	
Rents	-	-	-	-	
Miscellaneous	-	-	-	-	
Special assessments, property owners	_	_	_	_	
Total revenues	190,379	77,943	66,128	305,096	
Expenditures					
Current					
General government	-	-	-	-	
Public safety	-	-	-	-	
Economic environment	-	-	-	-	
Debt service					
Principal	-	-	-	-	
Interest	-	-	-	-	
Fees and expenditures	-	-	-	-	
Capital outlay	709,809	34,425		2,007,509	
Total expenditures	709,809	34,425		2,007,509	
Excess (deficiency) of revenues					
over (under) expenditures	(519,430)	43,518	66,128	(1,702,413)	
<b>Other financing sources (uses)</b> Transfers from other funds Transfers to other funds	-	-	-	802,379	
Transfers to other funds	·			<u>_</u>	
Total other financing sources (uses)	<u> </u>	-		802,379	
Net change in fund balances	(519,430)	43,518	66,128	(900,034)	
Fund balances, beginning	1,265,404	305,974	696,235	9,521,183	
Fund balances, ending	745,974	349,492	762,363	8,621,149	

Capital	Projects	
Pirate City Capital		Total Nonmajor Governmental
Reserve	Total	Funds
		2 002 0 40
-	-	3,892,940
-	-	3,310,737
-	593,571	593,571
-	225,000	267,232
-	-	7,276
29,380	594,760	627,672
-	-	45,618
-	-	158,595
		38,285
29,380	1,413,331	8,941,926
-	-	2,748,213
-	-	129,455
-	-	1,542,001
-	-	1,222,474
-	-	802,297
-	-	566
151,513	4,250,290	4,250,290
151,513	4,250,290	10,695,296
(122,133)	(2,836,959)	(1,753,370)
<u>, , , , , , , , , , , , , , , , , </u>		
170,593	972.972	5,485,774
		(2,274,064)
170,593	972,972	3,211,710
48,460	(1,863,987)	1,458,340
707,229	17,172,733	25,683,159
755,689	15,308,746	27,141,499

# CITY OF BRADENTON, FLORIDA CAPITAL PROJECTS FUND HALF CENT INFRASTRUCTURE SURTAX SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	 Budgeted	Amounts		
	Original	Final		Variance with
	 Budget	Budget	Actual	Final Budget
Revenues				
Taxes	\$ 4,635,655	5,260,418	6,123,539	863,121
Charges for services	435,890	225,000	-	(225,000)
Interest and investment earnings				
(losses)	82,473	82,473	194,421	111,948
Miscellaneous	-	4,410,621	-	(4,410,621)
Total revenues	 5,154,018	9,978,512	6,317,960	(3,660,552)
Expenditures				
Capital outlay	4,892,219	9,978,512	7,572,186	2,406,326
Reserve for contingencies	 261,799			-
Total expenditures	 5,154,018	9,978,512	7,572,186	2,406,326
Net change in fund balance	-	-	(1,254,226)	(1,254,226)
Fund balance, October 1, 2022	 5,530,020	5,530,020	5,530,020	
Fund balance, September 30, 2023	\$ 5,530,020	5,530,020	4,275,794	(1,254,226)

# CITY OF BRADENTON, FLORIDA CAPITAL PROJECTS FUND AMERICAN RESCUE PLAN ACT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted			
	 Original	Final		Variance with
	 Budget	Budget	Actual	Final Budget
Revenues				
Intergovernmental grants	\$ -	-	5,645,596	5,645,596
Interest and investment earnings				
(losses)	-	-	431,969	431,969
Miscellaneous	 871,906	9,184,336		(9,184,336)
Total revenues	 871,906	9,184,336	6,077,565	(3,106,771)
Expenditures				
Economic environment	223,057	223,057	112,535	110,522
Capital outlay	 648,849	8,961,279	5,533,061	3,428,218
Total expenditures	 871,906	9,184,336	5,645,596	3,538,740
Net change in fund balance	-	-	431,969	431,969
Fund balance, October 1, 2022	 76,149	76,149	76,149	
Fund balance, September 30, 2023	\$ 76,149	76,149	508,118	431,969

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND COMMUNITY DEVELOPMENT PROGRAM FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	 Budgeted	Amount		
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Intergovernmental grants	\$ 423,917	423,917	166,136	(257,781)
Charges for services	-	-	42,232	42,232
Special assessments, property owners	 -		38,285	38,285
Total revenues	 423,917	423,917	246,653	(177,264)
Expenditures				
Personnel services	67,827	67,827	11,497	56,330
Operating expenditures	14,600	14,600	7,125	7,475
Public assistance	339,134	339,134	222,019	117,115
Reserve for contingencies	2,356	2,356	-	2,356
Economic Environment	 			
Total expenditures	 423,917	423,917	240,641	183,276
Net change in fund balance	-	-	6,012	6,012
Fund balance, October 1, 2022	 (8,404)	(8,404)	(8,404)	
Fund balance, September 30, 2023	\$ (8,404)	(8,404)	(2,392)	6,012

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND CENTRAL COMMUNITY REDEVELOPMENT AREA FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted	Amount		
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes	\$ 714,835	714,835	662,443	(52,392)
Interest and investment earnings	20	•		
(losses)	20	20	-	(20)
Rents	42,600	42,600	45,618	3,018
Miscellaneous			2,875	2,875
Total revenues	757,455	757,455	710,936	(46,519)
Expenditures				
Economic Environment				
Personnel services	144,916	144,916	107,237	37,679
Operating expenditures	818,930	413,758	187,480	226,278
Public assistance	1,205,876	1,205,876	19,082	1,186,794
Capital outlay	600,000	519,481		519,481
Total expenditures	2,769,722	2,284,031	313,799	1,970,232
Excess (deficiency) of revenues over				
(under) expenditures	(2,012,267)	(1,526,576)	397,137	1,923,713
Other financing sources (uses)				
Transfers from other funds	649,767	649,767	621,524	(28,243)
Transfers to other funds	-	(485,691)	(201,514)	284,177
Leases under GASB 87	1,362,500	1,362,500		(1,362,500)
Total other financing sources				
(uses)	2,012,267	1,526,576	420,010	(1,106,566)
Net change in fund balance	-	-	817,147	817,147
Fund balance, October 1, 2022	2,153,713	2,153,713	2,153,713	
Fund balance, September 30, 2023	\$ 2,153,713	2,153,713	2,970,860	817,147

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND BRADENTON COMMUNITY REDEVELOPMENT AREA FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

Varia Original Final wit Budget Budget Actual Final B	
	Suuger
Revenues Actual Final D	
	6,350)
Interest and investment earnings	0,550)
	20,483
Miscellaneous	885
	005
Total revenues         2,840,135         2,840,135         2,765,153         (74)	4,982)
Expenditures	
Economic Environment	
	25,572
	38,986
	32,784
Capital outlay         1,414,110         865,221         6,253         85	58,968
Total expenditures         8,064,334         5,543,520         1,287,210         4,25	56,310
Excess (deficiency) of revenues over	
	31,328
Other financing sources (uses)	
Transfers from other funds 2,573,309 2,573,309 2,565,638 (	7,671)
Transfers to other funds (440,000) (2,960,814) (1,821,906) 1,13	8,908
Leases under GASB 87         3,090,890         -         (3,090	0,890)
Total other financing sources	
	9,653)
Net change in fund balance 2,221,675 2,22	21,675
Fund balance, October 1, 2022       3,883,036       3,883,036       3,883,036	
Fund balance, September 30, 2023       \$ 3,883,036       3,883,036       6,104,711       2,22	21,675

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND 14TH STREET COMMUNITY REDEVELOPMENT AREA FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

		Budgeted	Amount		
		Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues					<i></i>
Taxes	\$	529,506	529,506	491,512	(37,994)
Interest and investment earnings					
(losses)		1,500	1,500	7,629	6,129
Miscellaneous		-		4,001	4,001
Total revenues		531,006	531,006	503,142	(27,864)
Expenditures					
Economic Environment					
Personnel services		144,960	144,960	107,254	37,706
Operating expenditures		1,002,076	244,754	89,429	155,325
Public assistance		670,000	670,000	17,306	652,694
Capital outlay		610,000	513,991	-	513,991
Total expenditures		2,427,036	1,573,705	213,989	1,359,716
Excess (deficiency) of revenues over					
(under) expenditures	(	1,896,030)	(1,042,699)	289,153	1,331,852
Other financing sources (uses)					
Transfers from other funds		481,030	481,030	460,873	(20,157)
Transfers to other funds		-	(853,331)	(250,644)	602,687
Leases under GASB 87		1,415,000	1,415,000	-	(1,415,000)
					<u>.</u>
Total other financing sources		1,896,030	1,042,699	210,229	(922, 470)
(uses)		1,890,030	1,042,099	210,229	(832,470)
Net change in fund balance		-	-	499,382	499,382
Fund balance, October 1, 2022		1,853,476	1,853,476	1,853,476	
Fund balance, September 30, 2023	\$	1,853,476	1,853,476	2,352,858	499,382

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND CRIMINAL JUSTICE EDUCATION FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	_	Budgeted	Amount		
		Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues					
Fines and forfeitures	\$	-	6,508	7,276	768
Miscellaneous		-	19,688		(19,688)
Total revenues			26,196	7,276	(18,920)
<b>Expenditures</b> Public Safety					
Operating expenditures		-	26,196	26,196	
Total expenditures			26,196	26,196	
Net change in fund balance		-	-	(18,920)	(18,920)
Fund balance, October 1, 2022		52,330	52,330	52,330	
Fund balance, September 30, 2023	\$	52,330	52,330	33,410	(18,920)

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND TWIN DOLPHIN MARINA GRANT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	 Budgeted	l Amount		
	Original Budget	Final Budget	Actual	Variance with Final Budget
TOTAL	\$ -	-	-	-
Net change in fund balance	-	-	-	-
Fund balance, October 1, 2022	 28	28	28	
Fund balance, September 30, 2023	\$ 28	28	28	

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND POLICE EXPLORERS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	 Budgeted	Amount		
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Miscellaneous	\$ _	7,362	7,362	
Total revenues	 	7,362	7,362	
<b>Expenditures</b> Public Safety				
Operating expenditures	-	4,522	4,521	1
Reserve for contingencies	 -	2,840		2,840
Total expenditures	 	7,362	4,521	2,841
Net change in fund balance	-	-	2,841	2,841
Fund balance, October 1, 2022	 8,706	8,706	8,706	
Fund balance, September 30, 2023	\$ 8,706	8,706	11,547	2,841

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND POLICE FEDERAL FORFEITURE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	_	Budgeted	Amount		
		Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues					
Miscellaneous	\$	_	87,672	87,672	
Total revenues			87,672	87,672	
<b>Expenditures</b> Public Safety					
Operating expenditures		-	9,015	9,015	-
Reserve for contingencies		-	78,657		78,657
Total expenditures			87,672	9,015	78,657
Net change in fund balance		-	-	78,657	78,657
Fund balance, October 1, 2022		76,832	76,832	76,832	
Fund balance, September 30, 2023	\$	76,832	76,832	155,489	78,657

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND STATE FORFEITURE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	_	Budgeted	Amount		
		Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues					
Miscellaneous	\$	-	63,627	22,322	(41,305)
Total revenues			63,627	22,322	(41,305)
Expenditures Public Safety					
Operating expenditures		-	63,627	63,626	1
Total expenditures			63,627	63,626	1
Net change in fund balance		-	-	(41,304)	(41,304)
Fund balance, October 1, 2022		214,802	214,802	214,802	
Fund balance, September 30, 2023	\$	214,802	214,802	173,498	(41,304)

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND ABANDONED PROPERTY FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	_	Budgeted	Amount		
		Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues					
Miscellaneous	\$	-	26,097	14,862	(11,235)
Total revenues			26,097	14,862	(11,235)
Expenditures Public Safety					
Operating expenditures		-	26,097	26,097	-
Total expenditures		-	26,097	26,097	
Net change in fund balance		-	-	(11,235)	(11,235)
Fund balance, October 1, 2022		39,606	39,606	39,606	
Fund balance, September 30, 2023	\$	39,606	39,606	28,371	(11,235)

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND MISCELLANEOUS GRANTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	 Budgeted.	Amount		
	 Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Intergovernmental grants	\$ -	293	293	-
Total revenues	 	293	293	
Expenditures General Government				
Contingencies	 -	293	293	
Total expenditures	 	293	293	
Net change in fund balance	-	-	-	-
Fund balance, October 1, 2022	-	-	-	-
Fund balance, September 30, 2023	\$ 	-		

# CITY OF BRADENTON, FLORIDA SPECIAL REVENUE FUND DISASTER FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	 Budgeted	Amount		
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Intergovernmental grants	\$ -	2,244,303	2,244,304	1
Miscellaneous	 -	18,618	18,616	(2)
Total revenues	 	2,262,921	2,262,920	(1)
Expenditures General Government				
Personnel services		759,394	759,387	7
Operating expenditures	-	1,988,823	1,988,533	290
operating expenditures	 	1,700,025	1,900,995	270
Total expenditures	 -	2,748,217	2,747,920	297
Excess (deficiency) of revenues over				
(under) expenditures	 -	(485,296)	(485,000)	296
Other financing sources (uses)				
Transfers from other funds	 -	485,296	253,068	(232,228)
Total other financing sources				
(uses)	 -	485,296	253,068	(232,228)
Net change in fund balance	-	-	(231,932)	(231,932)
Fund balance, October 1, 2022	 231,932	231,932	231,932	
Fund balance, September 30, 2023	\$ 231,932	231,932		(231,932)

#### CITY OF BRADENTON, FLORIDA DEBT SERVICE FUND SPECIAL OBLIGATION SERIES 2012 FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted	Amount		
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues	 			
Intergovernmental grants	\$ 435,000	400,000	400,000	
Total revenues	 435,000	400,000	400,000	
Expenditures				
Loan principal repayments	375,830	375,830	375,830	-
Interest on bonds	 127,403	127,403	127,403	
Total expenditures	 503,233	503,233	503,233	
Excess (deficiency) of revenues over	(69 222)	(102 222)	(102, 222)	
(under) expenditures	 (68,233)	(103,233)	(103,233)	
Other financing sources (uses)				
Transfers from other funds	 68,233	103,233	103,233	
Total other financing sources (uses)	 68,233	103,233	103,233	
Net change in fund balance	-	-	-	-
Fund balance, October 1, 2022	 			
Fund balance, September 30, 2023	\$ -			

#### CITY OF BRADENTON, FLORIDA DEBT SERVICE FUND SPECIAL OBLIGATION SERIES 2016 FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	 Budgeted A	Amount		
	Original	Final		Variance with
	 Budget	Budget	Actual	Final Budget
Revenues				
Intergovernmental grants	\$ 500,000	500,000	500,004	4
Total revenues	 500,000	500,000	500,004	4
Expenditures				
Loan principal repayments	555,000	555,000	555,000	-
Interest on bonds	452,900	452,900	452,900	-
Fees and expenditures	 	566	566	-
Total expenditures	 1,007,900	1,008,466	1,008,466	
Excess (deficiency) of revenues over				
(under) expenditures	 (507,900)	(508,466)	(508,462)	4
Other financing sources (uses)				
Transfers from other funds	 507,900	508,466	508,466	-
Total other financing sources (uses)	 507,900	508,466	508,466	
Net change in fund balance	-	-	4	4
Fund balance, October 1, 2022	 4,369	4,369	4,369	
Fund balance, September 30, 2023	\$ 4,369	4,369	4,373	4

#### CITY OF BRADENTON, FLORIDA CAPITAL PROJECTS FUND ROAD IMPACT FEE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted	Amount		
	 Original	Final		Variance with
	 Budget	Budget	Actual	Final Budget
Revenues				
Impact fees	\$ 142,000	329,500	341,079	11,579
Interest and investment earnings (losses)	47,636	47,636	140,634	92,998
Miscellaneous	 3,324,500	3,518,077		(3,518,077)
Total revenues	 3,514,136	3,895,213	481,713	(3,413,500)
Expenditures				
Capital outlay	3,466,500	3,847,577	523,602	3,323,975
Reserve for contingencies	 47,636	47,636		47,636
Total expenditures	 3,514,136	3,895,213	523,602	3,371,611
Net change in fund balance	-	-	(41,889)	(41,889)
Fund balance, October 1, 2022	 4,028,684	4,028,684	4,028,684	
Fund balance, September 30, 2023	\$ 4,028,684	4,028,684	3,986,795	(41,889)

#### CITY OF BRADENTON, FLORIDA CAPITAL PROJECTS FUND PARKS AND RECREATIONAL IMPACT FEE-WEST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted	Amount		
	 Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues	 <u> </u>	6		<u> </u>
Impact fees	\$ 2,600	2,600	18,876	16,276
Charges for services	-	225,000	225,000	-
Interest and investment earnings (losses)	5,118	5,118	18,816	13,698
Miscellaneous	 -	598,433		(598,433)
Total revenues	 7,718	831,151	262,692	(568,459)
Expenditures				
Capital outlay	-	823,433	823,432	1
Reserve for contingencies	 7,718	7,718		7,718
Total expenditures	 7,718	831,151	823,432	7,719
Net change in fund balance	-	-	(560,740)	(560,740)
Fund balance, October 1, 2022	 648,024	648,024	648,024	
Fund balance, September 30, 2023	\$ 648,024	648,024	87,284	(560,740)

#### CITY OF BRADENTON, FLORIDA CAPITAL PROJECTS FUND PARKS AND RECREATIONAL IMPACT FEE-EAST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted Amount				
		Original	Final		Variance with
		Budget	Budget	Actual	Final Budget
Revenues					
Impact fees	\$	36,000	129,000	131,863	2,863
Interest and investment earnings (losses)		14,942	14,942	58,516	43,574
Miscellaneous		-	650,000	<u> </u>	(650,000)
Total revenues		50,942	793,942	190,379	(603,563)
Expenditures					
Capital outlay		-	743,000	709,809	33,191
Reserve for contingencies		50,942	50,942		50,942
Total expenditures		50,942	793,942	709,809	84,133
Net change in fund balance		-	-	(519,430)	(519,430)
Fund balance, October 1, 2022		1,265,404	1,265,404	1,265,404	
Fund balance, September 30, 2023	\$	1,265,404	1,265,404	745,974	(519,430)

#### CITY OF BRADENTON, FLORIDA CAPITAL PROJECTS FUND PUBLIC SAFETY POLICE PROTECTION IMPACT FEE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted A	mount		
	 Original	Final		Variance with
	 Budget	Budget	Actual	Final Budget
Revenues				
Impact fees	\$ 60,600	60,600	60,661	61
Interest and investment earnings (losses)	13,632	13,632	17,282	3,650
Miscellaneous	 	35,205		(35,205)
Total revenues	 74,232	109,437	77,943	(31,494)
Expenditures				
Capital outlay	-	35,205	34,425	780
Reserve for contingencies	 74,232	74,232		74,232
Total expenditures	 74,232	109,437	34,425	75,012
Net change in fund balance	-	-	43,518	43,518
Fund balance, October 1, 2022	 305,974	305,974	305,974	-
Fund balance, September 30, 2023	\$ 305,974	305,974	349,492	43,518

#### CITY OF BRADENTON, FLORIDA CAPITAL PROJECTS FUND PUBLIC SAFETY FIRE PROTECTION IMPACT FEE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted A	mount		
	 Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Impact fees	\$ 76,000	76,000	41,092	(34,908)
Interest and investment earnings (losses)	 8,093	8,093	25,036	16,943
Total revenues	 84,093	84,093	66,128	(17,965)
Expenditures				
Reserve for contingencies	 84,093	84,093		84,093
Total expenditures	 84,093	84,093	-	84,093
Net change in fund balance	-	-	66,128	66,128
Fund balance, October 1, 2022	 696,235	696,235	696,235	
Fund balance, September 30, 2023	\$ 696,235	696,235	762,363	66,128

#### CITY OF BRADENTON, FLORIDA CAPITAL PROJECTS FUND GENERAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

		Budgeted	Amount		
		Original	Final Pudget	Actual	Variance with Final Budget
Revenues		Budget	Budget	Actual	Fillal Budget
	\$	1 024 100	1 024 100		(1.024.100)
Charges for services	Ф	1,934,100	1,934,100	-	(1,934,100)
Interest and investment earnings (losses)		140,865	140,865	305,096	164,231
Miscellaneous		7,359,135	7,695,512	-	(7,695,512)
Total revenues		9,434,100	9,770,477	305,096	(9,465,381)
Expenditures					
Capital outlay		9,434,100	12,125,225	2,007,509	10,117,716
Cupital outay		,151,100	12,123,223	2,007,009	10,117,710
Total expenditures		9,434,100	12,125,225	2,007,509	10,117,716
Excess (deficiency) of revenues over					
(under) expenditures		-	(2,354,748)	(1,702,413)	652,335
Other financing sources (uses)					
Transfers from other funds		-	2,354,748	802,379	(1,552,369)
			2 254 749	802 270	(1.552.2(0))
Total other financing sources (uses)		-	2,354,748	802,379	(1,552,369)
Net change in fund balance		-	-	(900,034)	(900,034)
Fund balance, October 1, 2022		9,521,183	9,521,183	9,521,183	-
		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Fund balance, September 30, 2023	\$	9,521,183	9,521,183	8,621,149	(900,034)

#### CITY OF BRADENTON, FLORIDA CAPITAL PROJECTS FUND PIRATE CITY CAPITAL RESERVE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the Fiscal Year Ended September 30, 2023

	 Budgeted	Amount		
	 Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues	 			
Interest and investment earnings (losses)	\$ 6,904	6,904	29,380	22,476
Total revenues	 6,904	6,904	29,380	22,476
Expenditures				
Capital outlay	-	177,497	151,513	25,984
Reserve for contingencies	 177,497			-
Total expenditures	 177,497	177,497	151,513	25,984
Excess (deficiency) of revenues over (under) expenditures	 (170,593)	(170,593)	(122,133)	48,460
<b>Other financing sources (uses)</b> Transfers from other funds	 170,593	170,593	170,593	
Total other financing sources (uses)	 170,593	170,593	170,593	-
Net change in fund balance	-	-	48,460	48,460
Fund balance, October 1, 2022	 707,229	707,229	707,229	
Fund balance, September 30, 2023	\$ 707,229	707,229	755,689	48,460

# **Internal Service Funds**

Internal service funds account for the cost of operating certain facilities used by other City departments. The costs are billed to other departments based on the cost of providing units of service.

### **Medical Self-Insurance Program**

To account for the receipt, custody and expense of medical self-insurance program funds.

# Workers' Compensation Self-Insurance Program

To account for the receipt, custody and expense of workers' compensation self-insurance program funds.

#### **Property Insurance**

To account for insurance of properties for all City departments.

### CITY OF BRADENTON, FLORIDA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION September 30, 2023

	Medical Self-Insurance Program		Workers' Compensation Self-Insurance Program	Property Insurance	Total
Assets					
Current assets	¢	2 211 021	12 002 12(	1.064.000	17 1 (0 1 (0
Cash and cash equivalents Other receivables	\$	2,311,821	12,892,126	1,964,222	17,168,169
Prepaid items		175,915 177,058	-	3,655	179,570 177,058
Flepald Items		177,038	-	<b>-</b>	177,038
Total current assets		2,664,794	12,892,126	1,967,877	17,524,797
<b>Liabilities</b> Current liabilities					
Accounts payable		1,170	13,334	1,771	16,275
Unearned revenues		226,833	-	-	226,833
Current portion of long-term liabilities		51 600	101 526		172 126
liabilities		51,600	121,536		173,136
Total current liabilities		279,603	134,870	1,771	416,244
Noncurrent liabilities Estimated payable for outstanding					
claims		464,400	1,093,821		1,558,221
Total noncurrent liabilities		464,400	1,093,821		1,558,221
Total liabilities		744,003	1,228,691	1,771	1,974,465
Net Position					
Unrestricted		1,920,791	11,663,435	1,966,106	15,550,332
Total liabilities and net position	\$	2,664,794	12,892,126	1,967,877	17,524,797

### CITY OF BRADENTON, FLORIDA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Fiscal Year Ended September 30, 2023

	Medical Self-Insurance Program		Workers' Compensation Self-Insurance Program	Property Insurance	Total
Operating revenues					
Charges for services	\$	8,792,104	2,462,670	1,737,180	12,991,954
Operating expenses					
Contractual services		1,141,071	44,338	75,000	1,260,409
Supplies and materials		698,301	208,385	1,672,018	2,578,704
Claims		8,503,519	2,327,897	207,944	11,039,360
Total operating expenses		10,342,891	2,580,620	1,954,962	14,878,473
Operating income		(1,550,787)	(117,950)	(217,782)	(1,886,519)
Non-operating revenues Interest and investment earnings					
(losses)		128,609	-	58,540	187,149
Total non-operating revenues		128,609	-	58,540	187,149
Change in net position		(1,422,178)	(117,950)	(159,242)	(1,699,370)
Total net position, beginning		3,342,969	11,781,385	2,125,348	17,249,702
Total net position, ending	\$	1,920,791	11,663,435	1,966,106	15,550,332

### CITY OF BRADENTON, FLORIDA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS For the Fiscal Year Ended September 30, 2023

	Self-	ledical Insurance rogram	Workers' Compensation Self-Insurance Program		•	Total
Cash flows from operating activities Receipts from customers and users	\$	8,632,382	2,503,38	6 2,136	5 5 1 3	13,272,311
Payments to suppliers	Φ	(1,839,372)	(249,71-		-	(3,841,043)
Payments to employees		(8,515,933)	(1,868,00)		,944)	(10,591,879)
Net cash provided by		(0,010,000)	(1,000,00	(_0)	<u>,,, , , , , , , , , , , , , , , , , , </u>	(10,0)1,0())
operating activities		(1,722,923)	385,67	0 176	6,642	(1,160,611)
Cash flows from investing activities						
Interest and investment earnings (losses)		128,609			3,540	187,149
Net cash provided by investing activities		128,609		- 58	3,540	187,149
Net change in cash and equivalents		(1,594,314)	385,67	0 235	5,182	(973,462)
Cash and cash equivalents, October 1, 2022		3,906,135	12,506,45	6 1,729	9,040	18,141,631
Cash and cash equivalents, September 30, 2023	\$	2,311,821	12,892,12	61,964	1,222	17,168,169
Reconciliation of operating income (loss) to net cash provided by operating activities Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Change in assets and liabilities:	\$	(1,550,787)	(117,95	0) (217	7,782)	(1,886,519)
(Increase) decrease:		(1				
Due from other governments		(175,700)	40,71		9,363	264,379
Prepaid items		(12,047)	8,34	4	-	(3,703)
Increase (decrease): Unearned revenues		15.079				15.079
Accounts payable		15,978 (367)	(5,33	-	- 1,939)	15,978 (10,641)
Estimated payable for outstanding claims		(307)	459,89		,939)	459,895
Total adjustments		(172,136)	503,62		- 1,424	725,908
Net cash provided (used) by operating activities	\$	(1,722,923)	385,67	0 176	5,642	(1,160,611)

# **Fiduciary Funds**

### Trust Funds

Trust funds are used to account for assets held by the government in a trustee capacity. They are accounted for in essentially the same manner as enterprise funds since capital maintenance is critical.

### **Pension Trust Funds**

### **Firefighters' Pension Fund**

To account for the financial operation and condition of the firefighters' pension fund.

### **Police Officers' Pension Fund**

To account for the financial operation and condition of the police officers' pension fund.

# CITY OF BRADENTON, FLORIDA COMBINING STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS September 30, 2023

	P	Pension Tru	st Funds	
	Pe	fighters' ension Fund	Police Officers' Pension Fund	Totals
Assets	<b>^</b>			
Accounts receivable	\$	109,926	-	109,926
Interest receivable		-	169,465	169,465
Investments, at fair value				
U.S. Government obligations	4	,103,276	10,488,097	14,591,373
Domestic corporate bonds	3	,035,872	3,217,788	6,253,660
Convertible preferred stock		-	280,298	280,298
Convertible bonds		-	2,948,310	2,948,310
Foreign stock	4	,316,367	2,420,284	6,736,651
Municipal obligations		402,425	-	402,425
Domestic stocks	36	,440,492	19,866,918	56,307,410
Mortgage backed	4	,142,095	1,538,604	5,680,699
Collateralized mortgage backed		-	855,297	855,297
Foreign bonds		116,694	232,845	349,539
Mutual funds		-	34,233,063	34,233,063
Real estate investment trust	13	,520,043	8,081,218	21,601,261
Money market fund	1	,481,701	1,833,461	3,315,162
Total investments	67	,558,965	85,996,183	153,555,148
Total assets	67	,668,891	86,165,648	153,834,539
Liabilities				
Accounts payable		45,538	80,138	125,676
Total liabilities		45,538	80,138	125,676
Net Position				
Restricted for pension benefits	\$ 67	,623,353	86,085,510	153,708,863

# CITY OF BRADENTON, FLORIDA COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS For the Fiscal Year Ended September 30, 2023

	Pension Tru	ust Funds	
		Police	
	Firefighters'	Officers'	
	Pension	Pension	
	 Fund	Fund	Totals
Additions			
Contributions			
Employer	\$ 1,396,271	2,064,012	3,460,283
Plan members	562,597	637,843	1,200,440
State of Florida (from City's General Fund)	 557,617	706,220	1,263,837
Total contributions	 2,516,485	3,408,075	5,924,560
Investment earnings			
Interest and dividends	1,817,704	1,967,934	3,785,638
Net (decrease) increase in fair	1,017,701	1,907,991	5,705,050
value of investments	 4,299,909	6,969,259	11,269,168
Total investment earnings	6,117,613	8,937,193	15,054,806
-			
Less investment expenses	 $\frac{(180,446)}{5,027,167}$	(346,391) 8,590,802	(526,837)
Net investment earnings	 5,937,167	8,390,802	14,527,969
Total additions, net	 8,453,652	11,998,877	20,452,529
Deductions			
Benefits	4,653,028	5,680,413	10,333,441
Administrative expenses	115,295	144,550	259,845
Total deductions	 4,768,323	5,824,963	10,593,286
Change in net position	3,685,329	6,173,914	9,859,243
Net position, beginning	 63,938,024	79,911,596	143,849,620
Net position, ending	\$ 67,623,353	86,085,510	153,708,863

# **Statistical Section**

This part of the City of Bradenton's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page
Financial Trends	175
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	180
These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	
Debt Capacity	186
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt, and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	192
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	194
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

Source

Unless otherwise noted, the information in these schedules is derived from the City of Bradenton's Annual Comprehensive Financial Reports for the relevant year(s).

### CITY OF BRADENTON, FLORIDA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

					Fiscal	Year				
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Governmental activities										
Net investment in capital assets	28,792,837	28,232,135	37,398,447	40,875,289	42,431,968	45,867,679	46,332,035	51,731,751	60,933,591	73,472,288
Restricted	1,566,075	1,991,844	5,396,412	7,684,401	7,282,429	6,656,119	8,058,233	7,934,115	8,323,816	7,442,319
Unrestricted	50,988,793	35,272,605	35,801,121	38,621,806	45,025,542	52,877,062	57,385,454	64,816,405	60,819,269	65,803,137
Total governmental net position	81,347,705	65,496,584	78,595,980	87,181,496	94,739,939	105,400,860	111,775,722	124,482,271	130,076,676	146,717,744
Business-type activities					_					
Net investment in capital assets Restricted	61,428,839	61,187,702	63,744,186	66,286,365	73,107,926	77,459,168	83,570,887	87,923,532	90,668,934	97,246,268
Unrestricted	26,097,804	28,542,831	31,944,946	33,819,485	37,932,176	40,654,687	40,563,567	45,638,478	51,555,195	53,597,171
Total business-type net position	87,526,643	89,730,533	95,689,132	100,105,850	111,040,102	118,113,855	124,134,454	133,562,010	142,224,129	150,843,439
Primary government										
Net investment in capital assets	90,221,676	89,419,837	101,142,633	107,161,654	115,539,894	123,326,847	129,902,922	139,655,283	151,602,525	170,718,556
Restricted	1,566,075	1,991,844	5,396,412	7,684,401	7,282,429	6,656,119	8,058,233	7,934,115	8,323,816	7,442,319
Unrestricted	77,086,597	63,815,436	67,746,067	72,441,291	82,957,718	93,531,749	97,949,021	110,454,883	112,374,464	119,400,308
Total primary net position	168,874,348	155,227,117	174,285,112	187,287,346	205,780,041	223,514,715	235,910,176	258,044,281	272,300,805	297,561,183

Note: As of October 1, 2015, the Bradenton Downtown Development Authority, the Bradenton Community Redevelopment Agency, the 14th Street Community Redevelopment Agency and the Central Community Redevelopment Agency were reclassed from discretely presented to blended component units.

#### CITY OF BRADENTON, FLORIDA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

			(Accrua	al Basis of Accou	nting)					
					Fiscal Ye	ear				
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Expenses										
Governmental activities										
General government	9,011,067	7,834,108	8,126,620	8,410,727	10,697,351	9,408,823	10,615,931	9,855,085	11,959,668	16,671,736
Public safety	22,989,533	21,885,995	22,506,597	24,933,140	26,597,253	28,933,317	30,066,745	28,364,842	36,657,445	40,484,632
Transportation	3,463,464	4,070,972	4,124,936	4,962,084	5,176,720	5,243,909	5,146,868	4,361,062	5,136,974	5,576,005
Community Development Program	215,252	-	-	-	-	-	-	-	-	
Housing Assistance Program	-	598,238	-	-	-	-	-	-		
State Housing Initiatives Program	76,009	-	-	-	-	-	-	-	-	-
Shelter Plus Care Program	112,027	-	-	-	-	-	-	-	-	-
Economic environment	-	-	3,108,608	3,313,147	3,336,542	4,306,246	6,075,969	3,405,594	2,464,233	2,076,290
Culture and recreation	3,061,659	3,122,412	2,987,279	2,904,144	3,601,807	3,064,613	3,322,316	2,906,069	3,879,434	4,964,808
Interest on long-term debt	1,104,058	1,040,968	1,332,726	1,017,844	1,029,709	915,066	846,619	857,813	716,828	676,051
Total governmental activities expenses	40,033,069	38,552,693	42,186,766	45,541,086	50,439,382	51,871,974	56,074,448	49,750,465	60,814,582	70,449,522
Business-type activities										
Water and Sewer	19,053,943	18,445,277	19,197,559	20,357,036	21,019,752	20,386,192	20,788,219	20,279,974	21,447,697	24,534,516
Sanitation	6,390,604	6,276,300	7,212,743	7,318,249	7,627,352	8,051,252	9,150,822	8,193,719	8,417,909	9,766,017
Parking	766,706	617,668	580,122	619,814	764,714	892,116	1,088,993	1,342,990	1,256,267	1,632,750
Golf Course	1,337,122	1,291,953	1,414,241	1,422,700	1,306,051	1,492,362	1,557,117	1,395,071	1,968,661	1,859,764
Total business-type activities expenses	27,548,375	26,631,198	28,404,665	29,717,799	30,717,869	30,821,922	32,585,151	31,211,754	33,090,534	37,793,047
Total primary government expenses	67,581,444	65,183,891	70,591,431	75,258,885	81,157,251	82,693,896	88,659,599	80,962,219	93,905,116	108,242,569
Tour printing government expenses	0,,501,111	00,100,001	, 0,0 > 1, 10 1	70,200,000	01,107,201	02,000,000	00,007,077	00,02,219	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	100,2.2,009
Program Revenues Governmental activities										
Charges for services	0.216 511	2 (02 (12	0 459 545	2 959 992	2 015 420	2 025 404	2 200 217	2 122 241	0.000 150	2 044 425
General government	8,316,511	2,682,613	2,458,545	2,858,083	2,915,438	2,925,484	2,380,217	3,132,241	2,336,153	2,844,435
Public safety	-	595,569	822,437	691,782	521,334	720,818	854,725	703,854	691,307	1,330,048
Transportation	10.155	1,443,003	1,665,796	2,172,494	1,795,765	1,829,148	1,892,985	1,891,198	1,986,562	1,989,847
Community Development Program	12,155	-	-	-	107.464	-	-	-	-	-
Economic development	-	484,918	811,041	264,696	127,464	168,622	150,387	346,479	377,069	464,336
State Housing Initiatives Program Culture and recreation	6,585 31,354	168,521	170,313	198,900	184,997	197,320	162,996	228,172	324,708	348,380
Operating grants and contributions	1,386,490	2,087,299	2,947,775	3,235,736	2,679,459	6,145,548	3,346,989	2,963,620	3,238,054	4,647,765
Capital grants and contributions	1,380,490	2,087,299	2,947,775	1,824,201	1,643,635	1,527,280	1,617,652	695,216	1,440,932	5,946,822
Total govt. activities program revenues	9,917,957	7,461,923	8,875,907	11,245,892	9,868,092	13,514,220	10,405,951	9,960,780	10,394,785	17,571,633
Business-type activities	9,917,937	7,401,925	8,873,907	11,245,892	9,808,092	13,314,220	10,403,931	9,900,780	10,394,783	17,371,033
<i>.</i>										
Charges for services Water and Sewer	21 000 741	24,190,705	22 407 447	23,493,305	24 (22 200	25,539,908	26 245 952	26,906,233	29,495,930	28.680.804
Sanitation	21,888,741 7,096,833	7,148,400	23,497,447 7,626,933	7,964,554	24,633,290 8,016,655	8,244,913	26,245,853 8,905,533	9,279,804	29,493,930 9,578,357	28,080,804 9,888,117
Other	2,079,201	2,133,319	2,202,775	2,185,374	2,099,127	1,589,901	1,558,851	1,911,759	2,287,669	2,729,501
Operating grants and contributions	8,574	2,155,519	2,202,775	2,165,574	2,099,127	1,389,901	1,558,851	1,911,739	2,287,009	2,729,501
Capital grants and contributions	1,522,923	295,245	562,473	726,651	969,314	242,244	455,862	547,014	437,637	1,936,807
	32,596,272	33,767,669	33,889,628	34,369,884	35,718,386	35,616,966	37,166,099	38,644,810	41,799,593	43,235,229
Total business-type program revenues		, ,	, ,				, ,	, ,	, ,	- , ,
Total primary govt. program revenues	42,514,229	41,229,592	42,765,535	45,615,776	45,586,478	49,131,186	47,572,050	48,605,590	52,194,378	60,806,862
Not (over one o)/revenue										
Net (expense)/revenue	(20.115.112)	(21,000,770)	(22 210 950)	(24.205.104)	(40.571.200)	(20 257 754)	(15 669 407)	(20.790.695)	(50 410 707)	(5) 077 000
Governmental activities	(30,115,112)	(31,090,770)	(33,310,859)	(34,295,194)	(40,571,290)	(38,357,754)	(45,668,497)	(39,789,685)	(50,419,797)	(52,877,889)
Business-type activities	5,047,897	7,136,471	5,484,963	4,652,085	5,000,517	4,795,044	4,580,948	7,433,056	8,709,059	5,442,182
Total primary government net expense	(25,067,215)	(23,954,299)	(27,825,896)	(29,643,109)	(35,570,773)	(33,562,710)	(41,087,549)	(32,356,629)	(41,710,738)	(47,435,707)
										(Continued)

(Continued)										
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Revenues and Other Changes in Net Position Governmental activities										
Taxes										
Property taxes	14,153,418	15,111,509	18,082,391	19,543,611	21,676,611	22,658,850	22,087,480	26,740,051	28,654,645	32,694,665
Utility taxes	4,591,870	4,718,156	4,848,812	4,915,542	5,166,168	5,305,577	5,354,423	5,534,778	5,826,035	6,570,213
Franchise fees	3,134,768	3,234,235	3,170,292	3,210,408	3,300,481	3,336,466	3,254,699	3,064,476	3,842,218	4,358,300
Public service taxes	2,241,335	2,066,854	2,001,095	1,981,454	2,034,371	1,920,599	2,074,756	2,208,418	2,347,903	2,772,648
Half-cent sales taxes	3,600,966	3,770,933	3,948,602	4,099,926	4,299,213	4,264,365	4,302,924	5,189,518	5,932,505	6,042,443
Infrastructure sales tax	-	-	-	2,803,174	3,790,493	4,034,413	4,249,882	5,250,318	6,073,600	6,123,539
Local business taxes	-	222,589	214,175	199,607	151,059	184,906	190,812	181,556	167,236	171,577
Other taxes	400,000	400,000	500,000	400,000	400,000	400,000	400,000	400,000	400,000	400,000
State revenue sharing	1,480,349	3,531,749	3,699,034	3,982,374	4,077,893	4,185,236	3,960,356	4,567,543	5,151,670	5,300,415
Unrestricted investment earnings	791,282	496,966	1,422,606	194,585	1,068,688	3,102,305	2,272,240	82,046	(2,420,049)	4,820,417
Repayment of loan - CCRA	-	-	-	-	-	-	-	-	-	-
Gain on sale of capital assets	-	56,444	44,825	577,775	10,432,779	(51,237)	743,366	239,415	282,401	314,299
Miscellaneous	-	245,494	209,526	385,872	283,852	203,366	3,427,027	487,731	411,200	447,165
Transfers	360,141	548,709	588,431	586,382	(6,061,268)	(526,171)	(274,606)	(1,449,616)	(655,162)	(496,724)
Total governmental activities	30,754,129	34,403,638	38,729,789	42,880,710	50,620,340	49,018,675	52,043,359	52,496,234	56,014,202	69,518,957
Business-type activities										
Investment earnings	492,155	362,362	934,389	246,972	816,539	1,695,917	978,335	298,104	(778,360)	2,397,784
Gain (Loss ) on sale of capital assets	26,283	2,389	127,678	(32,243)	69,810	(135,688)	76,641	163,104	(7,889)	188,928
Miscellaneous	-	-	-	136,286	-	192,309	110,069	80,585	84,147	93,692
Transfers	(360,141)	(548,709)	(588,431)	(586,382)	6,061,268	526,171	274,606	1,449,616	655,162	496,724
Total business-type activities	158,297	(183,958)	473,636	(235,367)	6,947,617	2,278,709	1,439,651	1,991,409	(46,940)	3,177,128
Total primary government	30,912,426	34,219,680	39,203,425	42,645,343	57,567,957	51,297,384	53,483,010	54,487,643	55,967,262	72,696,085
Change in Net Position										
Governmental activities	639,017	3,312,868	5,418,930	8,585,516	10,049,050	10,660,921	6,374,862	12,706,549	5,594,405	16,641,068
Business-type activities	5,206,194	6,952,513	5,958,599	4,416,718	11,948,134	7,073,753	6,020,599	9,427,556	8,662,119	8,619,310
Total primary government	5,845,211	10,265,381	11,377,529	13,002,234	21,997,184	17,734,674	12,395,461	22,134,105	14,256,524	25,260,378

Note: As of October 1, 2015, the Bradenton Downtown Development Authority, the Bradenton Community Redevelopment Agency, the 14th Street Community Redevelopment Agency and the Central Community Redevelopment Agency were reclassed from discretely presented to blended component units.

### CITY OF BRADENTON, FLORIDA FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting)

2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
1,860,417	1,433,003	1,967,877	1,950,109	1,683,180	1,656,502	1,669,508	1,701,385	1,507,657	1,423,968
475,681	194,853	309,199	583,416	607,360	632,503	605,595	666,398	774,927	762,204
3,469,355	3,463,846	3,724,868	3,779,884	4,004,719	4,175,148	4,264,607	4,360,386	4,588,403	5,083,557
11,206,055	14,170,506	14,181,107	11,273,982	11,678,836	11,723,827	11,832,312	12,074,570	12,100,371	12,282,077
24,944,019	27,867,207	26,259,752	24,836,711	35,687,770	39,594,217	43,949,784	37,799,160	40,377,603	51,355,618
41,955,527	47,129,415	46,442,803	42,424,102	53,661,865	57,782,197	62,321,806	56,601,899	59,348,961	70,907,424
-	-	15,871	14,367	15,130	13,126	13,169	1,501,402	826,174	798
127,334	201,506	151,749	572,405	575,073	601,581	629,915	331,119	600,199	743,834
73,904	75,844	81,842	72,772	70,796	744	5,585	5,104	4,369	4,373
899,156	1,519,641	2,308,758	3,295,971	4,169,202	5,421,291	6,817,138	6,931,494	6,944,321	5,931,908
-	-	1,890,561	2,363,374	3,756,744	4,039,749	5,053,294	6,055,166	8,120,240	11,427,659
264,817	719,004	1,248,019	9,156,648	4,326,780	8,574,442	9,370,679	16,919,231	15,010,352	14,160,750
-	-	-	-	-	-	-	-	-	-
(41,661)	-	(325,542)	(168,842)	-	-	-	160,397	-	-
-	-	-	-	-	-	-	-	-	-
1,323,550	2,515,995	5,371,258	15,306,695	12,913,725	18,650,933	21,889,780	31,903,913	31,505,655	32,269,322
43,279,077	49,645,410	51,814,061	57,730,797	66,575,590	76,433,130	84,211,586	88,505,812	90,854,616	103,176,746
	1,860,417 475,681 3,469,355 11,206,055 24,944,019 41,955,527 - 127,334 73,904 899,156 - 264,817 - (41,661) - 1,323,550	1,860,417 1,433,003 475,681 194,853 3,469,355 3,463,846 11,206,055 14,170,506 24,944,019 27,867,207 41,955,527 47,129,415  127,334 201,506 73,904 75,844 899,156 1,519,641  264,817 719,004  (41,661) - 1,323,550 2,515,995	$\begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	1,860,417       1,433,003       1,967,877       1,950,109       1,683,180         475,681       194,853       309,199       583,416       607,360         3,469,355       3,463,846       3,724,868       3,779,884       4,004,719         11,206,055       14,170,506       14,181,107       11,273,982       11,678,836         24,944,019       27,867,207       26,259,752       24,836,711       35,687,770         41,955,527       47,129,415       46,442,803       42,424,102       53,661,865         -       -       15,871       14,367       15,130         127,334       201,506       151,749       572,405       575,073         73,904       75,844       81,842       72,772       70,796         899,156       1,519,641       2,308,758       3,295,971       4,169,202         -       -       -       1,890,561       2,363,374       3,756,744         264,817       719,004       1,248,019       9,156,648       4,326,780         -       -       -       -       -       -         (41,661)       -       (325,542)       (168,842)       -       -         -       -       -       -       - <td><math display="block">\begin{array}{cccccccccccccccccccccccccccccccccccc</math></td> <td><math display="block">\begin{array}{cccccccccccccccccccccccccccccccccccc</math></td> <td><math display="block">\begin{array}{cccccccccccccccccccccccccccccccccccc</math></td> <td><math display="block">\begin{array}{cccccccccccccccccccccccccccccccccccc</math></td>	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$

*Note:* As of October 1, 2015, the Bradenton Downtown Development Authority, the Bradenton Community Redevelopment Agency, the 14th Street Community Redevelopment Agency and the Central Community Redevelopment Agency were reclassed from discretely presented to blended component units. Those Agencies are now Areas under one City of Bradenton Community Redevelopment Agency.

#### CITY OF BRADENTON, FLORIDA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting)

	2014	2015	2017	2015	2010	2010	2020	2021	2022	2022
_	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Revenues										
Taxes	25,211,755	26,290,041	29,595,075	33,543,314	37,117,915	38,768,710	38,660,277	45,504,639	49,401,924	54,775,085
Fees	3,661,040	4,008,783	4,040,685	4,266,138	4,389,398	4,440,050	4,474,903	3,479,937	4,624,851	4,951,871
Licenses and permits	1,852,002	1,946,876	1,653,724	1,929,053	1,976,795	1,985,367	1,513,016	1,597,118	1,275,165	1,713,584
Intergovernmental grants	935,057	1,239,334	2,002,592	3,507,018	2,392,929	5,399,564	2,141,739	2,828,353	3,377,053	9,546,011
Intergovernmental revenues	1,784,193	-	-	-	-	-	-	-	-	-
Shared revenues	1,480,349	3,531,749	3,699,034	3,982,374	4,077,893	4,185,236	3,960,356	4,567,543	5,151,670	5,300,415
Payments in lieu of taxes	65,874	73,417	74,790	72,980	72,846	78,440	80,914	76,329	75,642	95,038
Charges for services	2,385,279	2,268,905	2,646,073	3,286,709	3,448,267	3,606,128	3,471,345	3,193,256	3,088,021	3,632,198
Fines and forfeitures	319,227	282,292	430,209	153,084	110,006	128,473	126,744	132,201	112,580	125,229
Interest / investment earnings	718,435	454,032	1,263,563	242,000	1,016,696	3,148,306	2,272,240	174,046	(2,374,049)	4,831,917
Rents	644,143	655,453	677,335	908,077	922,441	916,431	732,215	750,184	833,430	996,572
Contributions	-	-	-	-	-	-	-	-	-	-
Miscellaneous	1,171,726	378,323	390,014	850,416	401,448	319,921	4,463,075	625,157	810,385	910,350
Special assessments,										
property owners	38,686	69,358	319,798	223,175	93,411	133,677	122,059	311,943	648,977	703,813
Total revenues	40,267,766	41,198,563	46,792,892	52,964,338	56,020,045	63,110,303	62,018,883	63,240,706	67,025,649	87,582,083
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Expenditures										
General government services	8,310,959	8,265,081	7,264,721	7,333,915	9,433,013	7,322,942	7,772,612	8,375,761	10,510,851	14,211,539
Public safety	22,490,782	22,065,869	23,348,770	24,335,092	25,870,361	26,582,774	27,307,537	28,658,938	28,922,260	31.320.531
Transportation	3,176,830	3,772,104	3,939,833	3,994,002	4,306,566	4,337,619	4,292,788	3,882,796	4,151,990	4,378,360
Economic environment	399,442	657,688	5,203,569	2,992,021	3,123,890	3,124,111	3,026,578	3,036,559	2,070,657	1,669,123
Culture-recreation	1,587,131	1,569,806	1,352,431	1,281,344	1,383,130	1,491,049	1,449,640	1,665,703	1,644,397	2,147,331
Capital outlay	117,157	484	886,874	5,171,572	4,804,039	6,885,336	8,623,292	9,110,063	14,713,572	19,154,250
Debt service principal	1,237,138	1,285,285	2,551,351	1,951,374	1,715,218	2,034,137	1,245,300	2,001,955	1,158,689	1,222,474
Debt service interest	1,096,011	1,047,276	1,113,003	1,219,869	1,144,870	1,064,806	989,152	1,004,019	848,542	802,297
	1,090,011 840	465	224,784	485	1,144,870	485	485	485	725	566
Debt service fees/expenditures	38,416,290		45,885,336	48,279,674	51,782,205	52,843,259	54,707,384		64,021,683	
Total expenditures	38,410,290	38,664,058	45,885,550	48,2/9,6/4	51,782,205	52,845,259	54,/0/,584	57,736,279	04,021,083	74,906,471
Excess (deficiency) of revenues										
over (under) expenditures	1,851,476	2,534,505	907,556	4,684,664	4,237,840	10,267,044	7,311,499	5,504,427	3,003,966	12,675,612
Other financing sources (uses)										
Transfers from other funds	2,373,392	2,922,229	6,307,589	11,122,006	6,487,166	9,273,981	3,969,751	14,577,361	6,042,934	7,022,958
Transfers to other funds	(2,013,250)	(2,355,566)	(5,719,158)	(10,535,624)	(12,548,434)	(9,800,152)	(4,244,357)	(16,026,977)	(6,698,096)	(7,519,682)
Proceeds from note receivable	-	3,189,811	-	-	-	-	-	-	-	-
Sales of capital assets	137,261	75,354	135,619	645,690	10,668,221	116,667	741,563	239,415	-	-
Issuance of debt	-	-	14,280,000	-	-	-	-	-	-	-
Leases under GASB 87	-	-	-	-	-	-	-	-	-	143,242
Refunding payment to escrow	-	-	(16,491,600)	-	-	-	-	-	-	-
Bond premium	-	-	1,845,169	-	-	-	-	-	-	-
Special item, Manatee Players	-	-	-	-	-	-	-	-	-	-
Special item, CCRA	-	-	-	-	-	-	-	-	-	-
1 ,										
Total other financing sources (uses) and special items	497,403	3,831,828	357,619	1,232,072	4,606,953	(409,504)	466,957	(1,210,201)	(655,162)	(353,482)
Net change in fund balances	2,348,879	6,366,333	1,265,175	5,916,736	8,844,793	9,857,540	7,778,456	4,294,226	2,348,804	12,322,130
Debt service as a percentage of noncapital expenditures	6.26%	6.17%	8.87%	7.48%	5.98%	6.59%	4.80%	6.18%	4.84%	3.58%

Note: As of October 1, 2015, the Bradenton Downtown Development Authority, the Bradenton Community Redevelopment Agency, the 14th Street Community Redevelopment Agency and the Central Community Redevelopment Agency were reclassed from discretely presented to blended component units. Those Agencies are now Areas under one City of Bradenton Community Redevelopment Agency.

# CITY OF BRADENTON, FLORIDA GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

Fiscal Year	Property Tax	Utility Tax	Communication Service Tax	Half-Cent Sales Tax	Infrastructure Sales Tax	Local Business Taxes	Total
2014	14,153,418	4,591,870	2,241,335	3,600,966	-	-	24,587,589
2015	15,111,509	4,718,156	2,066,854	3,770,933	-	-	25,667,452
2016	18,082,391	4,848,812	2,001,095	3,948,602	-	-	28,880,900
2017	19,543,611	4,915,542	1,981,454	4,099,926	2,803,174	199,607	33,543,314
2018	21,676,611	5,166,168	2,034,371	4,299,213	3,790,493	151,059	37,117,915
2019	23,058,850	5,305,577	1,920,599	4,264,365	4,034,413	184,906	38,768,710
2020	22,487,480	5,354,423	2,074,756	4,302,924	4,249,882	190,812	38,660,277
2021 (	1) 27,140,051	5,534,778	2,208,418	5,189,518	5,250,318	181,556	45,504,639
2022	29,054,645	5,826,035	2,347,903	5,932,505	6,073,600	167,236	49,401,924
2023	33,094,665	6,570,213	2,772,648	6,042,443	6,123,539	171,577	54,775,085

*Note*: As of October 1, 2015, the Bradenton Downtown Development Authority, the Bradenton Community Redevelopment Agency, the 14th Street Community Redevelopment Agency and the Central Community Redevelopment Agency were reclassed from discretely presented to blended component units.

(1) In fiscal year 2021 the City reclassified the Community Redevelopment Agency tax revenues as Property Tax revenues. In previous years they were recorded as miscellaneous revenues.

### CITY OF BRADENTON, FLORIDA GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting)

Fiscal Year	Property Tax	Tourist Development Tax	Ninth Cent Gas Tax	Five-Cent Gas Tax	Four-Cent Gas Tax	Two-Cent Gas Tax	Utility Tax	Communication Service Tax	Half-Cent Sales Tax	Infrastructure Sales Tax	Total
2014	14,153,418	400,000	244,685	550,621	447,324	237,719	4,591,870	2,241,335	3,600,966	-	26,467,938
2015	15,111,509	400,000	268,290	590,577	510,561	267,003	4,718,156	2,066,854	3,770,933	-	27,703,883
2016	18,082,391	400,000	279,872	620,403	537,473	321,181	4,848,812	2,001,095	3,948,602	-	31,039,829
2017	19,543,611	1,399,507	285,809	762,890	551,453	329,535	4,915,542	1,981,454	4,099,926	2,803,174	36,672,901
2018	21,276,611	400,000	286,651	761,547	553,760	330,914	5,166,168	2,034,371	4,299,213	3,790,493	38,899,728
2019	22,658,850	400,000	289,397	768,412	559,224	334,179	5,305,577	1,920,599	4,264,365	4,034,413	40,535,016
2020	22,087,480	400,000	274,834	737,998	535,783	320,171	5,354,423	2,074,756	4,302,924	4,249,882	40,338,251
<b>2021</b> (1)	26,740,051	400,000	307,787	835,556	608,145	363,413	5,534,778	2,208,418	5,189,518	5,250,318	47,437,984
2022	28,654,645	400,000	297,168	805,824	592,532	354,083	5,826,035	2,347,903	5,932,505	6,073,600	51,284,295
2023	32,694,665	400,000	296,707	861,903	632,142	377,753	6,570,213	2,772,648	6,042,443	6,123,539	56,772,013

*Note:* As of October 1, 2015, the Bradenton Downtown Development Authority, the Bradenton Community Redevelopment Agency, the 14th Street Community Redevelopment Agency and the Central Community Redevelopment Agency were reclassed from discretely presented to blended component units.

(1) In fiscal year 2021 the City reclassified the Community Redevelopment Agency tax revenues as Property Tax revenues. In previous years they were recorded as miscellaneous revenues.

### CITY OF BRADENTON, FLORIDA ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

Fiscal Year	Real Property	Personal Property	Centrally Assessed	Less Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Value	Assessed Value as a Percentage of Actual Value
2014	2,919,882,252	316,639,819	459,950	(783,814,069)	2,453,167,952	5.8976	3,236,982,021	75.79%
2015	3,107,639,781	334,602,216	473,540	(809,076,526)	2,633,639,011	5.8976	3,442,715,537	76.50%
2016	3,345,212,243	319,324,699	475,623	(823,069,054)	2,841,943,511	5.8976	3,665,012,565	77.54%
2017	3,623,838,089	308,779,049	501,015	(847,792,759)	3,085,325,394	5.8976	3,933,118,153	78.44%
2018	3,937,148,119	298,979,238	493,345	(864,964,709)	3,371,655,993	5.8976	4,236,620,702	79.58%
2019	4,242,403,838	306,202,981	519,489	(901,153,088)	3,647,973,220	5.8976	4,549,126,308	80.19%
2020	4,572,887,958	313,196,316	503,488	(952,302,329)	3,934,285,433	5.8976	4,886,587,762	80.51%
2021	4,866,624,400	338,269,867	561,884	(981,048,432)	4,224,407,719	5.8976	5,205,456,151	81.15%
2022	5,168,216,239	382,870,586	783,507	(1,025,219,455)	4,526,650,877	5.8976	5,551,870,332	81.53%
2023	5,885,791,456	403,137,367	629,116	(1,121,023,532)	5,168,534,407	5.8351	6,289,557,939	82.18%

Source: Manatee County Property Appraiser

*Note:* Property tax levies, based on assessed values as of January 1, become due and payable on November 1 of each year. A 4% discount is allowed, if the taxes are paid in November; the discount declines by 1% each month thereafter. Accordingly, taxes collected will never be 100% of the tax levy. Taxes become delinquent on April 1 of each year and tax certificates for the full amount of any unpaid taxes and assessments must be sold not later than June 1 of each year.

# CITY OF BRADENTON, FLORIDA PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

						Overlap	ping Rates			
	City	y of Bradent	on	Ν	Manatee Cour	nty		School Distric	et	
		Debt			Debt			Debt		<b>Total Direct and</b>
Fiscal Year	Operating Millage	Service Millage	Total City Millage	Operating Millage	Service Millage	Total County Millage	Operating Millage	Service Millage	Total School Millage	Overlapping Rates
2014	5.8976	-	5.8976	6.2993	0.1303	6.4296	7.5933	-	7.5933	19.9205
2015	5.8976	-	5.8976	6.3126	0.1200	6.4326	7.3760	-	7.3760	19.7062
2016	5.8976	-	5.8976	6.4046	0.0280	6.4326	7.2670	-	7.2670	19.5972
2017	5.8976	-	5.8976	6.4206	0.0120	6.4326	6.9200	-	6.9200	19.2502
2018	5.8976	-	5.8976	6.4303	0.0023	6.4326	6.6080	-	6.6080	18.9382
2019	5.8976	-	5.8976	6.4326	-	6.4326	7.3310	-	7.3310	19.6612
2020	5.8976	-	5.8976	6.4326	-	6.4326	7.1350	-	7.1350	19.4652
2021	5.8976	-	5.8976	6.4326	-	6.4326	6.9720	-	6.9720	19.3022
2022	5.8976	-	5.8976	6.3826	-	6.3826	6.8760	-	6.8760	19.1562
2023	5.8351	-	5.8351	6.2326	-	6.2326	6.5220		6.5220	18.5897

Source: Manatee County Property Appraiser's Office and Manatee County Government offices

# CITY OF BRADENTON, FLORIDA PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

		2023			2014	
Taxpayer	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value (1)	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Manatee Memorial Hospital LP	\$ 108,196,278	1	2.09%	\$ 83,666,658	2	3.41%
Florida Power & Light Company	90,649,044	2	1.75%	30,944,363	5	1.26%
FLF CAB Delaware LLC (Carlton Arms)	80,080,972	3	1.55%	26,698,989	6	1.09%
HCA Health Services of Florida	79,797,151	4	1.54%	49,215,519	3	2.01%
Tropicana Products Inc	73,721,023	5	1.43%	138,910,244 *	1	5.66%
Tropicana Manufacturing Company Inc	71,076,839	6	1.38%			
SW1 Aria Owner LLC	66,131,764	7	1.28%			
SAWF LLC	60,731,261	8	1.18%			
Shoreview Holding LLC	59,608,254	9	1.15%			
360 11th Street Owner LLC	52,853,927	10	1.02%			
Freedom Village				37,265,802	4	1.52%
Sawgrass Cove Vistas				19,628,293	7	0.80%
Continental 115 Fund LLC				18,831,806	8	0.77%
Morguard Watermark Apartments LLC				17,383,871	9	0.71%
Continental 117 Fund LLC				17,144,006	10	0.70%
TOTALS	\$ 742,846,513		14.37%	\$ 439,689,551		17.92%

\* Tropicana Products and Tropicana Manufacturing were assessed as one company in 2014

Note: (1) Percentage of total net assessed value is calculated using total net taxable assessed value on page 182

Source: Manatee County Property Appraiser's Office

# CITY OF BRADENTON, FLORIDA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

	Total Tax Levy for		on within the ear of the Levy	Collection in Subsequent	Total Col	llections to Date
Fiscal Year	Fiscal Year	Amount	Percentage of Levy	Years	Amount	Percentage of Levy
2014	14,467,802	14,015,568	96.9%	48,479	14,064,047	97.2%
2015	15,561,420	15,102,369	97.1%	9,140	15,111,509	97.1%
2016	16,760,394	16,261,180	97.0%	1,818	16,262,998	97.0%
2017	18,158,777	17,597,459	96.9%	36,590	17,634,049	97.1%
2018	19,884,485	19,271,964	96.9%	27,507	19,299,471	97.1%
2019	21,514,086	20,792,665	96.6%	24,146	20,816,811	96.8%
2020	23,202,842	22,469,211	96.8%	20,256	22,489,467	96.9%
2021	24,986,579	24,105,089	96.5%	73,047	24,178,136	96.8%
2022	26,696,164	25,805,727	96.7%	16,128	25,821,855	96.7%
2023	30,270,441	29,179,347	96.4%	22,378	29,201,725	96.5%

Source: Manatee County Property Appraiser's Office and City of Bradenton, Florida's Finance Department

### CITY OF BRADENTON, FLORIDA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

_		Governmental A	ctivities		Bus	siness-Type Activities	5			
Fiscal Year	Subordinate Lien Bond	Promissory Notes/Bonds	Leases	Utility Bonds	Subordinate Lien Bond	Promissory Notes/Loans	Leases	Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
2014	-	27,075,380	-	-	-	13,380,524	118,393	40,574,297	1.777%	793.72
2015	-	25,595,447	-	-	-	14,972,976	-	40,568,423	1.611%	772.23
2016	-	31,977,880	-	-	-	14,067,530	312,292	46,357,702	1.719%	862.13
2017	-	29,867,909	-	-	-	13,094,700	490,570	43,453,179	1.531%	795.09
2018	-	28,007,807	-	-	-	26,044,947	381,835	54,434,589	1.794%	969.33
2019	-	25,832,490	-	-	-	28,352,739	269,708	54,454,937	1.692%	955.25
2020	-	24,449,793	-	-	-	26,839,393	71,309	51,360,495	1.509%	876.70
2021	-	22,314,323	-	-	-	24,531,310	14,457	46,860,090	1.339%	830.23
2022	-	21,027,483	-	-	-	22,835,694	56,342	43,919,519	1.112%	771.56
2023	-	19,682,485	124,175	-	-	21,098,295	44,250	40,949,205	0.994%	718.90

Notes: <sup>(1)</sup> See the Schedule of Demographic and Economic Statistics for personal income and population data.

Details regarding the City's outstanding debt can be found in the notes to the financial statements.

As of October 1, 2015, the Bradenton Downtown Development Authority, the Bradenton Community Redevelopment Agency, the 14th Street Community Redevelopment Agency and the Central Community Redevelopment Agency were reclassed from discretely presented to blended component units.

### CITY OF BRADENTON, FLORIDA RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year	General Bonds/Notes	Less: Amounts Available in Debt Service Fund	Total	Percentage of Estimated Actual Taxable Value (1) of Property	Per Capita (2)
2014	27,075,380	73,904	27,001,476	0.8342%	528.21
2015	25,595,447	75,844	25,519,603	0.7413%	485.77
2016	31,977,880	81,842	31,896,038	0.8703%	593.18
2017	29,867,909	58,080	29,809,829	0.7579%	545.45
2018	28,007,807	70,796	27,937,011	0.6594%	497.48
2019	25,832,490	744	25,831,746	0.5678%	453.14
2020	24,449,793	5,585	24,444,208	0.5002%	417.25
2021	22,314,323	4,365	22,309,958	0.4286%	395.27
2022	21,027,483	4,369	21,023,114	0.3787%	369.33
2023	19,682,485	4,373	19,678,112	0.3129%	345.47

Notes: <sup>(1)</sup> See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property for property value data

<sup>(2)</sup> Population data can be found in the Schedule of Demographic and Economic Statistics

As of October 1, 2015, the Bradenton Downtown Development Authority, the Bradenton Community Redevelopment Agency, the 14th Street Community Redevelopment Agency and the Central Community Redevelopment Agency were reclassed from discretely presented to blended component units.

### CITY OF BRADENTON, FLORIDA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT September 30, 2023

Governmental Unit	(	Debt Dutstanding	Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt
Debt repaid with property taxes Manatee County	\$	289,170,000	15.12%	43,722,504
Manatee County School Board	Φ	385,136,650	15.12%	58,232,661
Subtotal, overlapping debt		10 (02 405	100.000/	101,955,165
City of Bradenton direct debt		19,682,485	100.00%	19,682,485
Total direct and overlapping debt				\$ 121,637,650

#### Source: Manatee County Government

*Notes:* <sup>(1)</sup> The percentage of Overlapping Debt Applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the County's taxable assessed value that is within the City's boundaries and dividing it by the County's total taxable value.

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

### CITY OF BRADENTON HISTORICAL NON-AD VALOREM REVENUES AND DEBT SERVICE PAYABLE FROM NON-AD VALOREM REVENUES (UNAUDITED) IN THOUSANDS (000's)

					Fiscal Y	ear				
· · · · · · · · · · · · · · · · · · ·	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Revenues										
Total governmental funds	40,268	41,199	46,793	52,964	56,020	63,110	62,019	63,241	67,026	87,582
Less ad valorem revenues	14,153	15,112	18,082	19,544	21,677	23,059	22,487	27,140	29,055	33,095
Total non-ad valorem revenues	26,115	26,087	28,711	33,420	34,343	40,051	39,532	36,101	37,971	54,487
Less restricted funds:										
Special revenues (2)	-	-	-	-	-	-	-	-	-	-
Adjusted non-ad valorem revenues	26,115	26,087	28,711	33,420	34,343	40,051	39,532	36,101	37,971	54,487
Expenditures										
General expenditures										
Public safety	22,491	22,066	23,349	24,335	25,870	26,583	27,308	28,659	28,922	31,321
General government	8,311	8,265	7,265	7,334	9,433	7,323	7,773	8,376	10,511	14,212
Total general expenditures	30,802	30,331	30,614	31,669	35,303	33,906	35,081	37,035	39,433	45,533
Less ad valorem revenues available to										
pay general expenditures	14,153	15,112	18,082	19,544	21,677	23,059	22,487	27,140	29,055	33,095
Adjusted general expenditures	16,649	15,219	12,532	12,125	13,626	10,847	12,594	9,895	10,378	12,438
Legally available non-ad valorem										
revenues	9,466	10,868	16,179	21,295	20,717	29,205	26,938	26,206	27,593	42,049
Average of current and prior year	8,110	10,167	13,524	18,737	21,006	24,961	28,071	26,572	26,899	34,821
Annual debt service requirement (1)	2,333	2,333	3,664	3,171	2,860	3,099	2,234	3,006	2,007	2,025
	,	·	,					-		
Coverage	4.06	4.66	4.42	6.72	7.24	9.42	12.06	8.72	13.75	20.77
Percentage of governmental funds	5.79%	5.66%	7.83%	5.99%	5.11%	4.91%	3.60%	4.75%	2.99%	2.31%

*Notes:* (1) Excludes debt service on obligations where non-ad valorem revenues were not used to pay debt service.

<sup>(2)</sup> The Special Revenue Bond matured in 2011 and as such there are no further restrictions on special revenues.

Source: City of Bradenton, Florida Finance Department

# CITY OF BRADENTON, FLORIDA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

**Computation of Legal Debt Margin** 

There is no debt limit mandated by law.

### CITY OF BRADENTON, FLORIDA PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS

# Utility System Refunding Revenue Bond

The utility system no longer has any refunding revenue bonds. The bond matured in 2012.

# CITY OF BRADENTON, FLORIDA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population (1)	Personal Income (2) (in thousands)	Per Capita Personal Income (3)	Unemployment Rate (4)
2014	51,119	2,283,128	44,663	6.1
2015	52,534	2,517,482	47,921	4.8
2016	53,771	2,696,024	50,139	4.7
2017	54,652	2,838,133	51,931	3.6
2018	56,157	3,034,050	54,028	3.2
2019	57,006	3,249,684	57,006	3.3
2020	58,584	3,402,617	58,081	6.0
2021	56,442	3,498,727	61,988	4.0
2022	56,923	3,949,090	69,376	2.7
2023	56,961	4,119,192	72,316	3.3

Sources:

<sup>(1)</sup> Bureau of Economic and Business Research

<sup>(2)</sup> Personal income is a calculated amount based on population and per capita personal income

<sup>(3)</sup> U.S. Bureau of Economic Analysis

<sup>(4)</sup> Florida Department of Labor and Employment Security

### CITY OF BRADENTON, FLORIDA PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		2023			2014	
Employer	Employees (1)	Rank	Percentage of Total County Employment	Employees (1)	Rank	Percentage of Total County Employment
Manatee County School Board	6,864	<u>1</u>	<u>3.55%</u>	<u>5,500</u>	1	<u>3.84%</u>
Manatee Healthcare System(3)	2,500	2	1.29%	1,445	4	1.01%
Manatee County Government	2,288	3	1.18%	1,748	3	1.22%
Publix	2,224	4	1.15%	875	8	0.61%
Beall's Inc.	1,857	5	0.96%	1,924	2	1.34%
Blake Medical Center	1,500	6	0.78%	1,100	7	0.77%
Manatee County Sheriff's Office	1,213	7	0.63%	1,120	6	0.78%
Tropicana Products, Inc	1,000	8	0.52%	1,200	5	0.84%
IMG Academy	800	9	0.41%	564	9	0.39%
State College of Florida, Manatee-Sarasota	710	10	0.37%			
City of Bradenton				504	10	0.35%
Total	20,956		10.84%	15,980		11.17%
Total number of individuals employed within Manatee County(2)	193,313			143,093		

#### Sources:

<sup>(1)</sup> Manatee Chamber of Commerce: Economic Development Council, Manatee County Schools, and Manatee County Sheriff's Department <sup>(2)</sup> US Department of Labor, Bureau of Labor Statistics; Bradenton Area Economic Development Corporation

*Notes:* Data was unavailable specifically for the City of Bradenton. The above information is based on Manatee County in which the City resides. <sup>(3)</sup> Beginning in 2022, includes Manatee Memorial Hospital and Lakewood Ranch Medical Center.

# CITY OF BRADENTON, FLORIDA FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN YEARS

					Fisc	al Year				
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Function										
General government										1.0
Full-time	92	80	89	90	91	92	90	94	112	120
Part-time	1	5	3	6	7	5	7	6	4	4
Public safety										
Police										
Full-time officers	120	120	120	120	120	120	120	123	122	124
Part-time officers	-	-	-	-	2	2	2	2	2	4
Full-time civilians	30	31	32	31	31	33	35	38	46	49
Part-time civilians	26	16	18	25	29	34	35	34	32	37
Fire										
Firefighters and officers	65	65	64	63	69	69	69	69	70	70
Full-time civilians	3	3	4	4	4	4	5	5	5	5
Part-time civilians	-	-	-	-	-	1	-	-	-	-
Highway and streets										
Engineering	8	12	12	12	12	12	12	13	15	18
Part-time engineering	1	-	-	1	1	1	3	1	2	4
Maintenance	13	13	13	13	13	13	13	13	13	13
Sanitation	52	52	49	49	49	50	51	51	51	53
Culture and recreation										
Full-time	31	24	26	25	28	29	29	32	33	38
Part-time	32	22	22	20	20	20	20	19	21	20
Water	40	60	60	63	60	60	60	58	64	63
Part-time	-	2	-	-	-	-	-	1	1	-
Sewer	50	49	49	49	48	47	47	48	48	48
Total										
Full-time	504	509	518	519	525	529	531	544	579	601
Part-time	60	45	43	52	59	63	67	63	62	69
	00		.5		07	05	07	00	02	57

Source: City of Bradenton personnel records

# CITY OF BRADENTON, FLORIDA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

	Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Function										
Police										
Total arrests	2,351	2,895	3,104	3,157	3,574	3,695	3,574	1,372	1,813	1,053
Parking violations	4,316	4,294	5,502	4,946	3,683	2,456	2,319	2,998	736	3,522
Traffic citations	6,401	11,193	12,448	4,116	3,684	4,878	4,163	4,177	3,475	5,240
Fire										
Number of calls answered	4,500	4,949	5,282	5,841	5,616	6,261	6,267	5,131	7,105	7,606
Inspections	1,433	2,677	3,531	3,134	3,278	2,691	1,840	2,070	1,932	905
Highways and streets										
Street resurfacing (miles)	2.760	9.000	9.000	11.400	10.800	10.300	9.000	8.000	6.000	7.100
Potholes repaired	1,612	1,750	1,574	945	1,109	1,096	704	977	608	496
Sanitation										
Refuse collected (tons/day)	240.95	246.10	227.23	233.09	209.68	264.23	235.63	237.39	218.97	233.03
Recyclables collected (tons/day)	7.83	7.68	7.04	7.78	8.10	7.20	7.01	3.08	0.89	3.37
Water										
New connections	156	165	170	169	179	154	173	104	260	125
Water mains breaks	212	216	192	370	489	282	104	201	118	171
Average daily consumption										
(millions of gallons)	5.74	5.80	5.56	5.72	6.04	5.85	6.02	5.95	6.20	6.38
Wastewater										
Average daily sewage treatment										
(millions of gallons)	5.70	6.28	6.42	6.58	6.00	5.56	6.22	6.20	5.94	6.56

Source: Various City of Bradenton Departments

# CITY OF BRADENTON, FLORIDA CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

					Yea	ır				
Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Public Safety										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	119	122	122	129	129	129	111	97	78	91
Fire stations	3	3	3	3	3	3	3	3	3	3
Sanitation										
Collection trucks	16	16	16	16	18	18	18	16	23	21
Highways and streets										
Streets (miles)	155.16	193.00	193.00	194.37	195.00	195.62	196.00	196.00	196.00	196.00
Streetlights	4,338	4,338	4,341	4,394	4,391	4,843	4,843	4,853	4,853	4,391
Traffic signals	412	412	412	412	412	412	412	412	412	412
Culture and recreation										
Parks acreage	193.29	193.29	193.29	187.09	187.09	185.00	188.60	188.60	216.00	189.00
Parks	10	10	11	11	11	13	14	14	14	14
Tennis courts	5	5	5	5	5	4	4	4	4	4
Pickleball courts						1	2	2	2	2
Water										
Water mains (miles)	255.74	255.74	257.50	259.30	259.30	260.00	261.00	262.00	262.00	263.00
Fire hydrants	1,905	1,900	1,952	1,973	1,975	1,986	1,994	2,016	2,019	2,021
Maximum daily capacity										
(millions of gallons)	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00
Sewer										
Sanitary sewers (miles)	177.05	201.90	203.58	205.00	205.00	205.70	206.20	207.00	207.00	208.00
Storm sewers (miles)	107.08	149.60	150.61	151.00	151.50	151.50	152.00	153.00	154.00	154.00
Maximum daily capacity										
(millions of gallons)	9.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0

Source: Various City of Bradenton Departments



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### To the Honorable Mayor and Members of the City Council City of Bradenton, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bradenton, Florida (City), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 15, 2024. Our report includes a reference to other auditors who audited the financial statements of the City of Bradenton Firefighters' Retirement System, as described in our report on the City's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

BRADENTON SARASOTA TAMPA 1001 3rd Avenue West, Suite 700 1515 Ringling Boulevard, Suite 900 101 East Kennedy Boulevard, Suite 1460 Bradenton, FL 34205 Sarasota, FL 34236 Tampa, FL 33602 197 ph 941.748.1040 ph 941.954.4040 ph 813.490.4490

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### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Christopha, Smith, Jeenard & Stanell, P.A.

CHRISTOPHER, SMITH, LEONARD & STANELL, P.A.

March 15, 2024 Bradenton, Florida



#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and Members of the City Council City of Bradenton, Florida

Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited the City of Bradenton, Florida's (City) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the City's major federal programs for the year ended September 30, 2023. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and guestioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

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### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of over compliance is a deficiency, or a combination of vertex compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance of the type of compliance control over compliance of the type of compliance control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Christopha, Smith, Jeanad & Stanell, P.A.

CHRISTOPHER, SMITH, LEONARD & STANELL, P.A.

March 15, 2024 Bradenton, Florida

### CITY OF BRADENTON, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS – FEDERAL PROGRAMS FOR THE YEAR ENDED SEPTEMBER 30, 2023

### Section I - Summary of Auditors' Results

### Financial Statements

Type of report the auditor issued on whether the financial statements were prepared in accordance with GAAP:	<u>Unmodified</u>			
Internal control over financial reporting:				
Material weakness(es) identified?	<u>yes x</u> no			
Significant deficiency(ies) identified?	yes <u>x</u> none reported			
Noncompliance material to financial statements noted?	yes <u></u> no			
Federal Awards				
Internal control over federal major programs:				
Material weakness(es) identified?	<u>yes x</u> no			
Significant deficiency(ies) identified?	yes <u>x</u> _ none reported			
Type of auditor's report issued on compliance for major federal programs:	<u>Unmodified</u>			
Any audit findings disclosed that are required to be reported in accordance with CFR 200.516(a)	<u>yes x</u> no			
Identification of Major Federal Programs:	<u>AL Number</u>			
Coronavirus State and Local Fiscal Recovery Funds	21.019			
Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000			
Auditee qualified as low-risk auditee pursuant to the Uniform Guidance?	<u>x</u> yes no			

#### CITY OF BRADENTON, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS – FEDERAL PROGRAMS FOR THE YEAR ENDED SEPTEMBER 30, 2023

### Section II - Financial Statement Findings

No matters were reported.

### **PRIOR YEAR FINDINGS**

There were no prior audit findings.

### Section III - Federal Program Findings and Questioned Costs

No matters were reported.

### PRIOR YEAR FINDINGS

No summary schedule of prior audit findings is required because there were no prior audit findings related to federal programs.

### CITY OF BRADENTON, FLORIDA

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Fiscal Year Ended September 30, 2023

Federal Awards	Assistance Listing Number	Pass Through Entity Identifying Number/Grant ID Number	Passed Through to Subrecipients	Total Expenditure
Department of Housing and Urban Development (HUD) Entitlement Grants Cluster: Community Development Block Grant Community Development Block Grant Community Development Block Grant Total Community Development Block Grant Total Entitlement Grants Cluster Total Department of Housing and Urban Development	14.218 14.218 14.218	B19MC120024 B21MC120024 B22MC120024	N/A N/A N/A	\$ 19,505 1,768 219,368 240,641 240,641 240,641
Department of Justice (DOJ) Passed through the Florida Department of Law Enforcement of Office of Attorney General Project Safe Neighborhood Bullet Proof Vest Partnership Program Bullet Proof Vest Partnership Program Total Bullet Proof Vest Partnership Program Total passed through the Florida Department of Law Enforcement of Office of Attorney General	16.609 16.607 16.607	2020-GP-BX-0068 N/A N/A	N/A N/A N/A	20,190 13,163 2,925 16,088 36,278
Public Safety Partnership and Community Policing Grants	16.710	2020-UM-WX-04094	N/A	85,884
Services for Trafficking Victims Edward Byrne Memorial Justice Assistance Grant Program Edward Byrne Memorial Justice Assistance Grant Program Total Edward Byrne Memorial Justice Assistance Grant Program <b>Total Department of Justice</b>	16.320 16.803 16.738	2019-VT-BX-K008 15PBJA-22-GG-02062-JAGX 15PBJA-22-GG-02487-JAGX	N/A N/A N/A	10,875 24,557 19,788 44,345 177,382
<b>Executive Office of the President (EOP)</b> High Intensity Drug Trafficing Areas Program High Intensity Drug Trafficing Areas Program <b>Total Executive Office of the President</b>	95.001 95.001	G22CF0015A G23CF0015A	N/A N/A	46,592 50,025 96,617
<b>Department of Homeland Security</b> Disaster Grants-Public Assistance (Presidentially Declared Disasters) (Ian) Total Disaster Grants-Public Assistance (Presidentially Declared Disasters) (Ian)	97.036	4673DRFL	N/A	<u> </u>

Total Department of Homeland Security				153,792
Department of Transportation (DOT) Highway Planning and Construction High Visibility Enforcement Grant Total Highway Planning and Construction	20.205	G2M61	N/A	3,995 3,995
Highway Safety Cluster State and Community Highway Safety Speed & Agressive Driving Operation Sober Streets: Impaired Driving Program Total National Priority Safety Programs Total Passed through the Florida Department of Transportation Total Highway Safety Cluster	20.600 20.616	G2D96 G2D75	N/A N/A	39,454 9,100 48,554 48,554 48,554
Total Department of Transportation				52,549
Department of the Treasury Coronavirus Relief Fund Coronavirus State and Local Fiscal Recovery Funds Total Department of the Treasury Total Federal Expenditures	21.019 21.027	SLT-1649/P3FL198L86V8 SLRFP0125	N/A N/A	5,645,596 37,050 5,682,646 6,403,627

#### Note A - Basis of Presentation

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Audits*. Some amounts presented in this schedule may differ from amounts presented in, or used in the presentation of, the basic financial statements. The City elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### Note B - Contingencies

Grant monies received and distributed by the City are for specific purposes and are subject to review by the grantor agencies. Such agencies may result in requests for reimbursement due to disallowed expenditures. Based on prior experience, the City does not believe that such allowances, if any, would have a material effect on the financial statements of the City. As of March 16, 2024 there were no material questioned or disallowed costs as a result of grant audits in process or completed.



### MANAGEMENT LETTER

#### To the Honorable Mayor and Members of the City Council City of Bradenton, Florida

#### Report on the Financial Statements

We have audited the financial statements of the City of Bradenton, Florida (City) as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated March 15, 2024. We did not audit the financial statements of the City of Bradenton Firefighters' Retirement System; those financial statements were audited by other auditors.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

#### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 15, 2024, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

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### Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

#### Specific Information for a Dependent Special District

Information required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General is reported in the City of Bradenton Community Redevelopment Agency's audit report.

#### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Mayor, the City Council and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Christophy, Smith, Jeward & Stomell. P.A.

CHRISTOPHER, SMITH, LEONARD & STANELL, P.A.

March 15, 2024 Bradenton, Florida



#### INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

#### To the Honorable Mayor and Members of the City Council City of Bradenton, Florida

We have examined the City of Bradenton, Florida's (City's) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2023. Management of the City is responsible for the City's compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds for the year ended September 30, 2023.

This report is intended solely for the information and use of the City and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Christophy, Smill, Leanned & Stemell, B.A.

CHRISTOPHER, SMITH, LEONARD & STANELL, P.A.

March 15, 2024 Bradenton, Florida

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### IMPACT FEE AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Rob Perry, City Administrator of the City of Bradenton, who being duly sworn, deposes and says on oath that:

- 1. I am the Chief Financial Officer of the City of Bradenton, which is a local government entity of the State of Florida;
- 2. The governing body of the City of Bradenton adopted the Code of Ordinances, Chapter 18, Article X, Division 2, Impact Fees and Chapter 70, Article IV, Section 70-160, Impact Fees and the City of Bradenton Comprehensive Plan implementing impact fees, and authorized the City of Bradenton to receive and expend the proceeds from said impact fees implemented by the City of Bradenton; and
- 3. City of Bradenton has complied and, as of the date of this Affidavit, remains in compliance with Section 163-31801, Florida Statutes.
- 4. Attached, as Exhibit A hereto, is a Memorandum from the Planning and Community Development Director of the City of Bradenton, which further sets forth the impact fee provisions from the Code of Ordinances of the City of Bradenton.

FURTHER AFFIANT SAYETH NAUGHT:

Rob Perry, City Administrator

STATE OF FLORIDA

COUNTY OF MANATEE

Sworn and subscribed to before me this 22<sup>th</sup> day of April, 2024 by Rob Perry, City Administrator who is personally know to me.

NOTARY PUBL

Print Name: Corey J. Fortin My Commission Expires: 12/5/2024

