CITY OF FERNANDINA BEACH, FLORIDA ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

Prepared by: Finance Department



ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

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Introductory Section





Finance Department

Comptroller

February 21, 2024

To the Honorable Mayor, City Commissioners, and Citizens of the City of Fernandina Beach:

We are pleased to present the City of Fernandina Beach's (the City) Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2023. State Law requires that all general-purpose local governments publish a complete set of financial statements within nine months of the close of each fiscal year. The financial statements included in this report conform with Generally Accepted Accounting Principles (GAAP) and are audited by a firm of licensed certified public accountants in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

This report consists of management's representations concerning the financial operations and condition of the City. Responsibility for both the reliability of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. To the best of our knowledge and belief, this financial report is complete and reliable in all material respects and is reported in a manner that presents fairly the financial position and results of operations of the various funds of the City of Fernandina Beach.

Mauldin & Jenkins CPA & Advisors, a firm of licensed certified public accountants, has audited the City's financial statements. The goal of the independent audit was to provide reasonable assurances that the financial statements of the City for the fiscal year ended September 30, 2023, are free from material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit and the reports of the auditors, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended September 30, 2023, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader federal mandated "Single Audit" designed to meet the special needs of the federal grantor agencies. The standard governing Single Audit engagements require the independent auditor to report on the fair presentation of the financial statements and on the audited government's internal controls over financial reporting and on compliance and other matters.

GAAP requires that management provide a narrative introduction overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

City Profile

The City of Fernandina Beach, incorporated in 1951, is a seaside community located on beautiful Amelia Island in Nassau County, Florida. The island has thirteen miles of beaches on the Atlantic coast with forty access points. The City of Fernandina Beach is rich in history, walkable by design and loaded with culinary delights. The City encompasses an area of approximately twelve square miles, with nearly ten miles of coastline and a population of just under 13,000. The City is conveniently located approximately thirty miles north of Jacksonville and hosts nearly 1,000,000 visitors each year.

The City operates under a Council (Commission)/Manager form of government. The City Commission is comprised of the Mayor, Vice Mayor, and three Commissioners, who enact laws, determine policies, and adopt the annual budget. The City Commission appoints the Charter Officers, which include the City Manager, City Clerk, and the City Attorney. The City Manager is responsible for carrying out the policies of the City Commission and for overseeing the daily management of the City. The City Manager appoints the Directors of the various departments.

The City provides a full range of services including police and fire protection, emergency medical services, water, wastewater, sanitation and recycling services, stormwater services, recreational and cultural activities/events, construction and maintenance of streets, sidewalks and other infrastructure and general administrative services. Internal services of the City are accounted for on a cost reimbursement basis, including workers compensation insurance and fleet management.

The annual budget serves as the foundation of the City's financial planning and control. All departments of the City are required to submit requests for appropriations to the City Manager. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents the proposed budget to the City Commission on or before August 1 of each year. The City Commission is required to hold public hearings on the proposed budget and adopt a final budget by September 30 of each year. The appropriated budget is prepared by fund, function (e.g. Public Safety), and department (e.g., Police). The City Manager is authorized to transfer appropriations up to \$24,999; however, any other revisions require approval of the City Commission.

Budget-to-actual comparison are provided in this report for each governmental fund for which an appropriated annual budget has been adopted.

Local Economy

The City is in the northeastern-most county in Florida, located within the Jacksonville Metropolitan Statistical Area.

The City residents and businesses derive a vast majority of their income and revenues from the Trade/Transportation/Utilities and Tourism sectors. This can be attributed in part to the City's coastal location and mild climate. The City's unemployment rate as of September 2023 was 2.8%, which was consistent with the State average of 2.8% and below the Federal average of 3.8%.

The heart of the City is Centre Street, Fernandina's eight-block downtown historic district. Named to the National Register of Historic Places, the historic district features over 400 historic homes, churches, and commercial buildings. The downtown area, recently awarded the prestigious designation as a Florida Main Street community, offers a glimpse into Florida's past. Centre Street is a place of charm and nostalgia, and where vibrant small businesses attract tourists and residents alike. David Yulee, a City founder, constructed railroad tracks (which connected with Cedar Key as the first trans-Florida railroad) that remain in use today. The original train depot now serves as an information and welcome center. The newly restored and reconfigured marina provides an additional attraction downtown. Fernandina Beach is where industry and tourism have lived in harmony for over seventy-five years. Furthermore, within a short distance of downtown Fernandina Beach is the Port of Fernandina and the pulp mills of WestRock and Rayonier Advanced Materials, two of the City's largest employers who have employed many generations of local families.

The City hosts several events each year, but two of the most notable are the extravagant Amelia Concours d'Elegance (automobile shows and auctions; first weekend in March) and the popular Isle of Eight Flags Shrimp Festival (arts, crafts, and entertainment; first weekend in May). Each attracts over 100,000 people over the weekend-long celebrations.

In fiscal year 2023, the City Commission continued the City's efforts donating funds to several local non-profits. This funding was needed to supply food for the residents with free meals for seniors in crisis and the local food banks for distribution to adults and families in need. Funding was also provided to non-profits specializing in mental health and domestic violence services.

During the fiscal year, the Building Department conducted 16,690 inspections, processed 2,945 building permits, and issued 1,920 business tax licenses. The department is also looking to implement a new permitting software system. This new software is intended to simplify permit applications while providing tracking for residents, contractors, and staff.

Other new residential developments, single-family, townhouses, and apartments, create a permanent "vacation" ambiance for residents. City beaches, parks (including Ft. Clinch, a sprawling State Park that includes a Civil War-era fort), a municipally owned golf course, and a municipally owned airport provide only some of the amenities that make Fernandina Beach a wonderful place to live.

The City's economy continued to be strong despite the pressures from record inflation and is expected to remain a favorite destination to vacation. As Florida's economic growth is higher than the U.S. overall, Fernandina Beach appeals as a location to purchase or rent a home. All indicators portray a City poised to capture both residential and commercial investors while some of the national indicators show an economic slowdown.

Long Term Financial Planning

The City maintains a General Fund emergency reserve with a funding level equal to twenty percent (20%) of the budgeted General Fund departmental expenses. This was created to provide funding for disasters, emergencies or other exigent circumstances and is intended to buffer unforeseen economic changes.

Major Initiatives

The City's elected officials have strived to balance economic growth and the preservation of the environmental resources of the community. New programs, projects, and initiatives that have been developed or planned include:

- The Commission continues to support the Amelia River waterfront resiliency effort. The City received a State appropriation for \$1,000,000 and continues with the design efforts for the next segment of the seawall project. When fully constructed, the seawall will provide enhanced protection from the threats of tidal flooding, sea level rise and storm surge to the City's historical downtown district.
- Construction efforts continued during the fiscal year with the Alachua Street project. This project will open Alachua Street from N. 2nd Street to N. Front Street. The project required the installation of a new railroad crossing requiring coordination with First Coast Railroad and Florida Department of Transportation. Once completed, this project will create new traffic patterns and ease congestion downtown.
- Federal and state grant funding supported rehabilitation of existing infrastructure and development of new facilities at the City-owned Airport. The Airport completed construction of the rehabilitation of the transient aircraft parking apron. The design phase is underway for the Taxiway A Rehabilitation project.
- The construction efforts continued with the new Fire Station located at the City's Airport. The new facility will be centrally located to provide better overall response times to a previously underserved area of the community. This facility will provide direct support for aircraft rescue and firefighting and in addition includes a four-story training tower. Completion is anticipated in the fiscal year 2024.
- The City completed the restoration of the existing exterior brick façade for the historic Peck Center (a Rosenwald school) Building. Several grants from the Department of State Historic Preservation were secured for this \$1,500,000 project. In addition to the construction, the City was awarded funding for the Peck Center historical exhibition to be permanently located in the facility. Both projects were completed during 2023.

The City sponsors a wide range of family-friendly seasonal events based on the criteria of community impact, longevity, and feedback from the community. The Special Events Committee recommended the following events be considered as Community Events (negating applicable fees); Sounds on Centre, the Nassau Sports Association Fishing Rodeo, Pétanque Amelia Island Open, Hometown Fourth of July, and the New Year's Eve Shrimp Drop. Fernandina Beach Main Street sponsors other similar events, selecting Dickens on Centre, the Amelia Concours d'Elegance Road Tour, the 8 Flags Car Show, Island Hop, and the Black Friday Pajama Party. Together, these events enhance the quality of life for residents and attract visitors and tourism.

Awards and Acknowledgements

The Governments Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Fernandina Beach for its annual comprehensive financial report for fiscal year ended September 30, 2022. This is the second time the City of Fernandina Beach has received the award for excellence in financial reporting. The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting.

To be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report that conforms to program standards.

A Certificate of Achievement is valid for a period of one year. We believe our current report conforms to the Certificate of Achievement program requirements and will be submitted to the Government Finance Officers Association to determine its eligibility for another certificate.

The preparation of this report was made possible by the efficient and dedicated service of the Finance Department staff. Sincere appreciation is expressed for the contributions made by all individuals in the preparation of this report. We also want to thank the City's independent auditors, Mauldin and Jenkins, for their cooperation and review.

We would also like to thank the City Commission and other Charter Officers for their commitment to prudent fiscal management practices that emphasize long-term financial stability.

Respectfully submitted,

Chalo A. Agr

Charles L. George Interim City Manager Pauline Testagrose, CPA Comptroller

Charling Hally

LIST OF PRINCIPAL OFFICIALS SEPTEMBER 30, 2023

CITY COMMISSIONERS

Bradley Bean, Mayor

David Sturges, Vice-Mayor

James Antun

Darron Ayscue

Ronald "Chip" Ross

INTERIM CITY MANAGER

Charles L. George

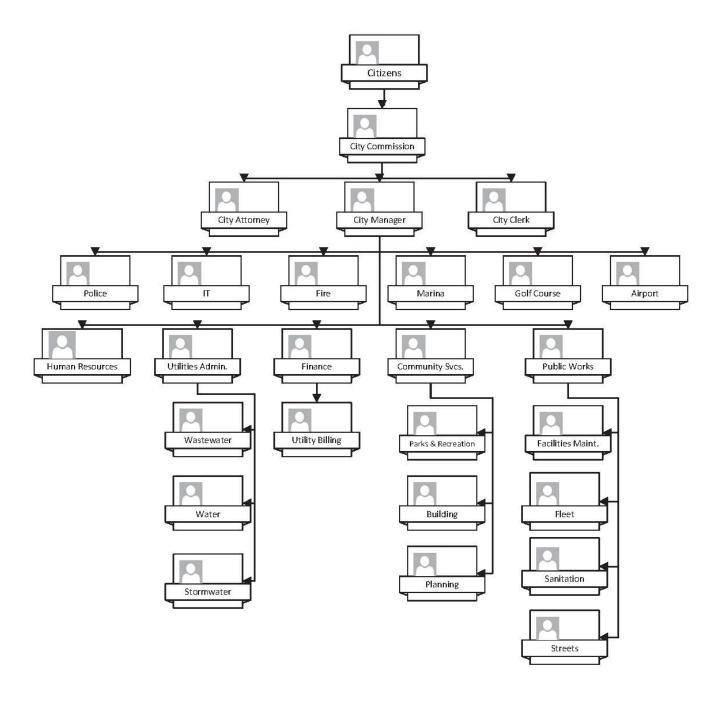
CITY CLERK

Caroline Best

CITY ATTORNEY

Tammi E. Bach

City of Fernandina Beach Organizational Chart





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Fernandina Beach Florida

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

September 30, 2022

Christopher P. Morrill

Executive Director/CEO

Financial Section





INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Commission, City of Fernandina Beach, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fernandina Beach, Florida (the "City"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Fernandina Beach, Florida and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
 appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
 the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 14, the budgetary comparison information, schedules of net pension liability and related ratios, schedules of contributions, schedule of pension investment returns, and schedule of the City's total OPEB liability and related ratios on pages 62 through 69 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining and individual nonmajor fund statements and schedules and the schedule of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and Chapter 10.550, Rules of the Auditor General of the State of Florida, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund statements and schedules and the schedule of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

Mauldin & Genkins, LLC

Bradenton, Florida February 21, 2024



The City of Fernandina Beach, Florida's (the City) financial statements are designed to provide the readers of the financial statements easy to understand information and analysis of the City's financial activities based on currently known facts, decisions, and conditions. As management of the City, we offer the readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2023. The management's discussion and analysis should be read in conjunction with the transmittal letter beginning on page i and the City's financial statements which immediately follow this discussion.

HIGHLIGHTS

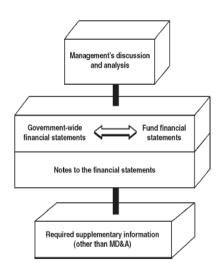
Financial Highlights

- The City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources at the close of fiscal year 2023 by \$123,174,756. The Unrestricted portion of the City's Net Position is \$29,712,477. This compares to the Unrestricted Net Position last year of \$28,188,829. Deferred Outflows of Resources due to Pension and OPEB increased by \$8,015,556 year over year due to actual plan experiences compared to plan assumptions. The Deferred Inflow of Resources decreased \$3,161,972 over last year due to a decrease in Pension and OPEB of (\$3,850,379) partially offset by an increase in Leases of \$688,407. The City implemented GASB 96 Subscription Based Information Technology Arrangements (SBITA), which provides the user with improved disclosure for the right-to-use subscription asset. Liabilities increased this year versus last year due to an increase in Noncurrent liabilities due in more than one year. This increase is related to an increase in net pension liability.
- Revenues from Governmental activities decreased by (\$4,222,989) or (10.9%) when compared to fiscal year 2022. There was an increase in Property Taxes revenue of \$2,259,356 offset by a decrease in Operating and Capital Grants revenue of (\$7,657,449). This decrease is due to funding the City received in fiscal year 2022 from the American Rescue Plan Act. The change in fund balance of \$1,124,131 in the General Fund this year compares to an increase of \$947,131 in 2022. The change in fund balance of \$1,109,090 for Total Governmental Funds compares to an excess of \$9,128,910 in 2022, a decrease of (\$8,019,820). The decrease year over year is primarily due to the American Rescue Plan Act funds of (\$6,595,742) and loan proceeds of (\$1,150,000) received in fiscal year 2022.
- Business-type activities (the City's enterprise funds) total revenues decreased by (\$5,330,646) or (17.3%).
 The Airport Fund revenues increased \$1,159,741 due to an increase in Capital Grants. This increase was combined with increases in the City's other Enterprise Funds Operating and Grant revenues of \$298,872.
 The combined increase in revenue was offset by the Marina Fund's decrease in both Operating and Capital revenue. The most notable decrease in the Marina Fund Capital revenue was the FEMA reimbursement in fiscal year 2022 for (\$5,627,398) related to damages from Hurricane Matthew.
- The City maintained the same ad valorem property tax rate of \$5.3330 in 2023. Maintaining the same millage resulted in an increase in ad valorem tax receipts of \$2,259,356. The adjusted taxable value (comparable) increased \$343.1 million. This was the ninth increase after six years of declining property tax values.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. As illustrated in the chart below, the financial section has three components: 1) management's discussion and analysis (this section); 2) the basic financial statements; and 3) required supplementary information. The report also contains other supplementary information in addition to the basic financial statements themselves.

Components of the Financial Section



Government-Wide Financial Statements

The government-wide statements are designed to provide readers with a broad overview of the City's finances, using accounting methods similar to those used by a private sector business. These statements also provide both long-term and short-term information about the City's overall financial status. The government-wide financial statements include the first two statements that follow this analysis, the statement of net position and the statement of activities.

The statement of net position presents information on all of the City's assets and liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. It provides a breakdown of revenues and expenses by function. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions of the City that are principally supported by taxes and inter-governmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The Governmental Activities reflects the City's basic services, including general government, police, fire, protective inspections, public works, cultural and recreation. The Business-type Activities reflect private sector-type operations, including water, wastewater, solid waste management, airport, marina, and golf course. Fees are charged to customers to recover all or most of the cost of providing these services.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The City has three types of funds: Governmental, Proprietary, and Fiduciary.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Most of the City's basic services are reported in governmental funds (general, special revenue, debt service and capital projects). These funds use the modified accrual method of accounting which measures cash and other financial assets that may be readily converted to cash. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental fund financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 14 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, other capital fund and capital improvement fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements located elsewhere in this report.

The City adopts an annual budget for all of its governmental funds. A budgetary comparison statement has been provided for the major governmental funds and General Fund departments to demonstrate compliance with this budget.

Proprietary Funds

Services for which the City charges customers a fee are generally reported in proprietary funds. The City maintains two distinct types of proprietary funds: enterprise funds, and internal service funds. Enterprise funds are the same as business-type activities, but the fund financial statements provide more detail and additional information, such as cash flows. The City uses enterprise funds to account for its golf course, airport, sanitation, sewer/water, stormwater, and marina operations. The City uses internal service funds to report activities that provide services for the City's other program activities. Vehicle maintenance activities, utility billing and utility administration are the three internal service funds. Because the vehicle maintenance services benefit both governmental activities and business-type activities, they have been included with governmental activities in the government-wide financial statements. The utility billing and administration services primarily benefit business-type activities and so have been included with business-type activities in the government-wide financial statements.

Proprietary fund reporting provides the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the airport, sanitation, sewer/water, stormwater, and marina operations, all of which are considered to be major funds of the City. Data from the other two proprietary funds are combined into a single, aggregated presentation. The three internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for each of these non-major enterprise funds as well as for the internal service funds is provided in the form of combining statements located elsewhere in this report.

Fiduciary Funds

The City is the trustee, or fiduciary, for its employees' pension plans. The City is responsible for ensuring that the assets reported in these funds are used for their intended purpose. The City's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a separate Statement of Changes in Fiduciary Net Position. The City excludes these activities from the City's government-wide financial statements because the City cannot use these assets to finance its operations. The accounting for fiduciary funds is similar to accounting used for proprietary funds. Data from the two pension trust funds is combined into a single aggregated presentation. Individual fund data is provided in the form of combining statements elsewhere in this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28 through 61 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budget compliance.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

Summary of Net position

The following table presents the condensed *Summary* of Net Position for fiscal year 2023 and fiscal year 2022:

	Governmen	tal Activities	Business-Ty	pe Activities	Total Primary Government		
	FYE 2023	FYE 2022	FYE 2023	FYE 2022	FYE 2023	FYE 2022	
Current and Other Assets	\$ 36,479,722	\$ 36,731,857	\$ 32,229,350	\$ 32,135,072	\$ 68,709,072	\$ 68,866,929	
Capital Assets	40,171,225	32,657,054	69,414,021	69,852,093	109,585,246	102,509,147	
Total Assets	76,650,947	69,388,911	101,643,371	101,987,165	178,294,318	171,376,076	
Deferred Outflows of Resources	11,795,970	5,030,422	2,595,496	1,358,740	14,391,466	6,389,162	
Current Liabilities	1,659,714	2,398,749	1,843,975	2,034,930	3,503,689	4,433,679	
Non-Current Liabilities	23,245,404	12,458,237	34,469,535	34,888,852	57,714,939	47,347,089	
Total Liabilities	24,905,118	14,856,986	36,313,510	36,923,782	61,218,628	51,780,768	
Deferred Inflows of Resources	2,975,224	6,511,105	5,317,176	4,943,267	8,292,400	11,454,372	
Net Position:							
Net Investment in Capital Assets	39,406,087	31,979,561	41,626,262	41,820,253	81,032,349	73,799,814	
Restricted	10,968,240	10,987,278	1,461,690	1,554,176	12,429,930	12,541,454	
Unrestricted	10,192,248	10,084,403	19,520,229	18,104,426	29,712,477	28,188,829	
Total Net Position	\$ 60,566,575	\$ 53,051,242	\$ 62,608,181	\$ 61,478,855	\$ 123,174,756	\$ 114,530,097	

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. As of September 30, 2023, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$123,174,756.

The majority of the City's net position (65.8%) reflects its investment in capital assets, less any outstanding related debt and deferred outflow/inflows used to acquire those assets. The City uses these capital assets to provide services to the citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (10.1%) represents resources that are subject to external restrictions on how they may be used, such as debt or capital projects (restricted assets). The remaining balance of unrestricted net position (24.1%) may be used to meet the City's ongoing obligations to its citizens.

At the end of the current fiscal year, the City can report a positive balance in all three categories on net position for both the business-type activities and for the governmental activities.

There was an overall increase in net position of \$8,644,659 for the current fiscal year. The increase of \$7,515,333 in governmental activities and \$1,129,326 in business activities is primarily due to an increase in Charges for Services and General Revenues. Expenses were higher for governmental activities and relatively flat for business activities. The most notable decrease in expenses was in the Marina due to the cost of fuel for resale.

Summary of Activities

The following table presents the condensed Summary of Activities for fiscal year 2023 and fiscal year 2022:

	Governmen	ital Activities	Business-Ty	ne Activities	Total Primary Government			
	FYE 2023	FYE 2022	FYE 2023	FYE 2022	FYE 2023	FYE 2022		
REVENUES	1 1 2 2 0 2 0	1122022	112 2020	1122022	112 2020	1112 2022		
Program Revenues:								
Charges for Services	\$ 5,982,016	\$ 5,689,569	\$ 23,001,699	\$ 22,702,827	\$ 28,983,715	\$ 28,392,396		
Operating Grants and Contrib.	675,758	7,155,612	-	-	675,758	7,155,612		
Capital Grants and Contrib.	210,302	1,387,897	2,006,455	7,667,339	2,216,757	9,055,236		
General Revenues:	·							
Property Taxes	17,732,778	15,473,422			17,732,778	15,473,422		
Franchise and Utility Taxes	4,098,710	3,620,897			4,098,710	3,620,897		
Sales and Use Taxes	3,700,077	3,756,359			3,700,077	3,756,359		
Other Taxes (Insur Premium)	438,738	284,463			438,738	284,463		
Local Option Gas Tax	565,052	540,504			565,052	540,504		
Unrest. State Revenue Sharing	384,325	372,319			384,325	372,319		
Business Tax	223,253	182,467			223,253	182,467		
Investment Earnings	553,456	215,968	342,929	312,136	896,385	528,104		
Gain on Sale of capital asset	35,655	143,632	76,657	76,084	112,312	219,716		
Total Revenues	34,600,120	38,823,109	25,427,740	30,758,386	60,027,860	69,581,495		
EXPENSES								
Program Activities Governmental Activities:								
General Government	7,644,271	6,624,029			7,644,271	6,624,029		
Public Saftey	14,809,871	11,869,832			14,809,871	11,869,832		
Physical Environment	131,630	162,880			131,630	162,880		
Transportation	2,262,409	2,128,742			2,262,409	2,128,742		
Economic Envirnoment	113,135	75,432			113,135	75,432		
Human Services	125,853	121,025			125,853	121,025		
Culture and Recreation	4,866,811	4,191,941			4,866,811	4,191,941		
Interest	35,037	49,856			35,037	49,856		
Business-type Activities:			1.025.046	1 (21 212	1 005 046	1 (21 212		
Airport			1,825,946	1,621,213	1,825,946	1,621,213		
Sanitation Sewer & Water			3,502,958 10,028,410	3,265,807 9,152,170	3,502,958 10,028,410	3,265,807 9,152,170		
Marina			2,746,124	4,059,198	2,746,124	4,059,198		
Golf			2,123,172	2,186,032	2,123,172	2,186,032		
Stormwater			1,167,574	938,917	1,167,574	938,917		
Total Expenses	29,989,017	25,223,737	21,394,184	21,223,337	51,383,201	46,447,074		
Change in net position								
before transfers	4,611,103	13,599,372	4,033,556	9,535,049	8,644,659	23,134,421		
Transfers	2,904,230	(800,980)	(2,904,230)	800,980	-	-		
Change in Net Position	7,515,333	12,798,392	1,129,326	10,336,029	8,644,659	23,134,421		
Net Position, beginning	53,051,242	40,252,850	61,478,855	51,142,826	114,530,097	91,395,676		
Net Position, ending	\$ 60,566,575	\$ 53,051,242	\$ 62,608,181	\$ 61,478,855	\$ 123,174,756	\$ 114,530,097		

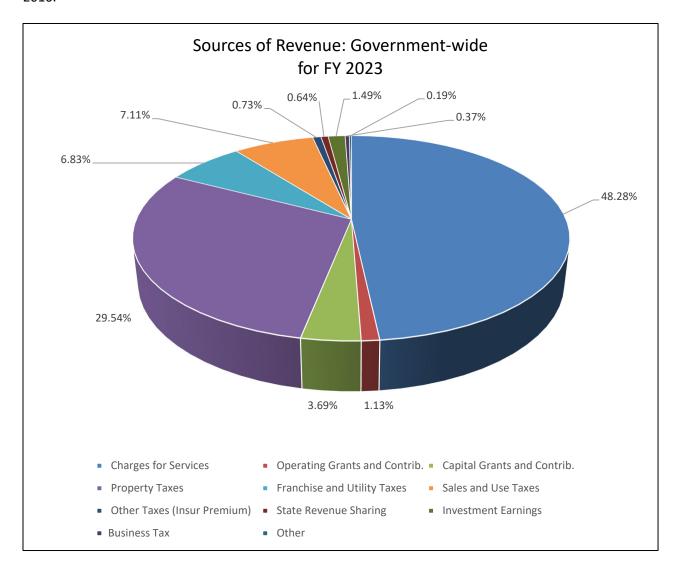
Revenues

For the fiscal year ended September 30, 2023, revenues from governmental activities totaled \$34,600,120.

The City's property tax revenue was \$17,732,778, an increase of \$2,259,356 or 14.6% compared to the previous fiscal year. In the current year, the City maintained the millage rate of \$5.3330 mils, which generated increased revenue. The taxable value increased \$343.2 million or 11.4% on a comparable basis.

Operating grants and contributions decreased by (\$6,479,854) from the prior year. This was due to the receipts in the prior fiscal year of the American Rescue Plan Act funds. The City chose the standard allowance for revenue loss.

Revenue from capital grants and contributions decreased by (\$5,660,884) from fiscal year 2022, primarily due to contributions received from FEMA for damages at the Marina caused by Hurricane Matthew in 2016.

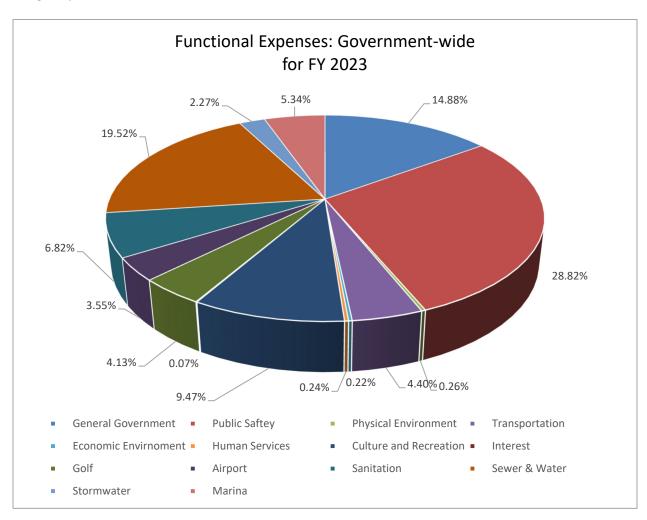


Expenses

For the fiscal year ended September 30, 2023, expenses for governmental activities totaled \$29,989,017, an increase of \$4,765,280 from the prior fiscal year. The increase in expenses is due to inflationary price increases for purchased goods and services and the negotiated salary increases for bargaining unit employees.

Expenses for the City's business-type activities, which provide water, sewer, sanitation, stormwater services and airport, golf, and marina operations, totaled \$21,394,184. This is an increase of \$170,847 primarily due to inflationary price increases and negotiated salary increases for bargaining unit employees of \$1,483,921 offset by a reduction in the Marina expenses of (\$1,313,074). The decrease in Marina expenses was due to a lower cost of fuel for resale caused by the fuel system needing repairs.

A supplementary schedule for the budgetary comparison at the object level detail can be found on the City's website at www.fbfl.org. This schedule shows the budgetary comparison at the legal level of budgetary control.



FINANCIAL ANALYSIS OF THE CITY'S FUNDS

For the fiscal year ended September 30, 2023, the governmental funds reflect a combined fund balance of \$33,170,159 an increase of \$1,109,090 compared to the prior year. Approximately 99.3% of this total amount (\$32,930,802) represents spendable fund balance. The remainder of the fund balance is non-spendable and not available for new spending because it has already been committed for prepaid items (\$239,357). The Other Governmental Funds fund balance remained relatively flat and increased by \$83,959. The Other Capital Improvements Fund, fund balance decreased by (\$1,072,927) due to the start of several capital projects downtown. The increase in the Capital Expansion Fund, fund balance of \$1,412,049 is from impact fees collected on new construction related to growth. The General Fund had an increase in fund balance of \$1,124,131, which is due to an increase in revenues from property taxes partially offset by increase in transfers out for capital projects.

GENERAL FUND BUDGETARY HIGHLIGHTS

The original budget was amended to account by \$112,456 to account for structural assessments of the historic Lighthouse, Police Station, and the Atlantic Recreation Center. The Commission also decided to lease a parcel of land for a "pocket park" in the downtown district.

		General Fund		
	_	Original Budget	Final Budget	Actual Amounts
Revenues:				
Taxes, Licenses, and Permits	\$	23,642,411 \$	23,642,411 \$	24,505,207
Intergovernmental		2,575,676	2,575,676	2,849,283
Fines and Forfeitures		29,500	29,500	61,041
Charges for Services		1,579,058	1,579,058	1,707,594
Investment earnings		110,000	110,000	329,538
Miscellaneous revenues	_	248,901	248,901	686,371
Total	_	28,185,546	28,185,546	30,139,034
Expenditures	_	26,066,932	26,179,388	24,583,626
Excess of revenues over (under) expenditures	_	2,118,614	2,006,158	5,555,408
Other Financing sources (uses):				
SBITAissuance		-	-	132,481
Transfers in		540,000	540,000	546,566
Transfers (out)	_	(5,208,124)	(5,110,324)	(5,110,324)
Total	_	(4,668,124)	(4,570,324)	(4,431,277)
Net change in Fund Balance	_	\$ (2,549,510)	\$ (2,564,166)	\$ 1,124,131

Actual General Fund revenue increased \$1,953,488 when compared to the amended budget. The increases in revenues for the General Fund are in all sources, but most notably in Taxes, Licenses and Permits, Intergovernmental and Miscellaneous. Actual General Fund expenses decreased by \$1,595,762 when compared to the amended budget. This favorable variance was due to decreases in general government for \$338,832, public safety for \$487,610, culture and recreation for \$685,866 and all others \$83,454.

CAPITAL ASSETS

The City's capital assets for its governmental and business-type activities at the end of the fiscal year 2023 totaled \$109,585,246 (net of accumulated depreciation). Approximately 36.6% or \$40,171,225 is related to governmental activities and includes land, construction in progress, building and improvements, machinery and equipment and infrastructure. Capital assets held by the City at the end of the current fiscal year are summarized as follows:

Capital Assets at Year-End (Net of Accumulated depreciation)

		Governmental Activities				Business-Type				Total							
		2023		2022		2022		2022 2		2023	2022			2023		2022	
Land	\$	12,686,527	\$	12,539,763	\$	1,546,370	\$	1,546,370	\$	14,232,897	\$	14,086,133					
Construction in Progress		7,694,697		2,163,446		450,962		1,740,911		8,145,659		3,904,357					
Building and Improvements		11,373,908		10,168,762		65,578,030		65,319,361		76,951,938		75,488,123					
Machinery and Equipment		3,935,051		3,677,797		1,838,659		1,245,451		5,773,710		4,923,248					
Infrastructure	_	4,481,042		4,107,286						4,481,042		4,107,286					
Total	\$	40,171,225	\$	32,657,054	\$	69,414,021	\$	69,852,093	\$_	109,585,246	\$	102,509,147					

In the governmental funds major additions included the waterfront resiliency, Atlantic Recreation Center improvements, five police vehicles, two fire vehicle, fire SCBA equipment, new beach walkovers, grasshopper mowers, new payroll and time keeping system, and the historic Peck Center repointing project.

In the business-type funds major additions included golf course equipment and club house improvements, transient parking apron at the Airport, three utility vehicles, IBAK camera van, lift station generators, submersible pumps, mid-sized front loader and various other utility and stormwater improvement projects.

More detailed information about the City's capital assets is presented in Note 6 of the financial statements.

LONG-TERM DEBT

At the end of the fiscal year, the City had a total long-term debt outstanding of \$57,714,939. Of this amount, \$30,531,366 represents bonds and a direct borrowing secured solely by specified revenue sources. More detailed information about the City's long-term debt is presented in Note 8 to the financial statements.

Standard & Poor's Global Ratings affirmed its "AA-" long-term rating on Fernandina Beach, Florida's outstanding rated utility system revenue bonds and noted the outlook is stable. This rating reflects the utility's solid financial position and liquidity supported by ample cash reserves, strong annual debt service coverage and sufficient capacity.

The financial statements include the adoption of GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA). The primary objective of this statement is to enhance the relevance and consistency of information about the governments' subscription activities. The City had two subscription arrangements.

More detailed information about the City's Subscription Based is presented in Note 8 of the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

According to the Nassau County Property Appraiser the City of Fernandina Beach's current gross taxable value is \$3,908,480,780. This represents an increase of 13.9% or \$476,528,470 when compared to the prior year. The City's millage rate of \$4.8298 adopted for fiscal year 2024 is expected to generate \$18,122,093 in Ad Valorem taxes. The above increases are evidence that the outlook for fiscal 2024 is good.

The state and local economy remains strong despite the effects of the inflationary pressure on consumer goods. The City continues to see new businesses opening, and tourists enjoying the City's historic downtown district and beautiful beaches.

REQUEST FOR INFORMATION

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have any questions about the report or need additional financial information, contact the City's Comptroller at City of Fernandina Beach, 204 Ash Street, Fernandina Beach, Florida 32034.



Basic Financial Statements



STATEMENT OF NET POSITION SEPTEMBER 30, 2023

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and investments	\$ 32,720,909	\$ 21,038,060	\$ 53,758,969
Accounts receivables, net	486,914	1,858,240	2,345,154
Due from other governments	620,292	966,851	1,587,143
Leases receivable	1,486,538	4,840,874	6,327,412
Prepaid items	239,357	362,479	601,836
Inventory	53,835	177,300	231,135
Restricted cash and investments	753,414	2,985,546	3,738,960
Capital assets			
Non-depreciable	20,381,225	1,997,332	22,378,557
Depreciable, net	19,790,000	67,416,689	87,206,689
Right to use assets, net of amortization	118,463	-	118,463
Total assets	76,650,947	101,643,371	178,294,318
Deferred outflows of resources			
Deferred loss on refunding	-	80,459	80,459
Deferred outflows - pensions	11,397,288	2,386,428	13,783,716
Deferred outflows - OPEB	398,682	128,609	527,291
Total deferred outflows of resources	11,795,970	2,595,496	14,391,466
Liabilities			
Accounts payable	1,648,502	1,262,781	2,911,283
Accrued interest payable	11,212	92,195	103,407
Customer deposits payable		273,226	273,226
Unearned revenue	-	215,773	215,773
Noncurrent liabilities		,	,
Due within one year	1,402,619	3,253,663	4,656,282
Due in more than one year	21,842,785	31,215,872	53,058,657
Total liabilities	24,905,118	36,313,510	61,218,628
Deferred inflows of resources			
Deferred inflows - leases	1,436,018	4,816,824	6,252,842
Deferred inflows - pensions	528,579	174,344	702,923
Deferred inflows - OPEB	1,010,627	326,008	1,336,635
Total deferred inflows of resources	2,975,224	5,317,176	8,292,400
Net position			
Net investment in capital assets	39,406,087	41,626,262	81,032,349
Restricted for			
Building inspection	2,939,518	-	2,939,518
Public safety	80,075	-	80,075
Land conservation	83,434	-	83,434
Community development	1,176,108	- 	1,176,108
Debt service		156,144	156,144
Capital projects	6,689,105	1,305,546	7,994,651
Unrestricted	10,192,248	19,520,229	29,712,477
Total net position	\$ 60,566,575	\$ 62,608,181	\$ 123,174,756

The accompanying notes to financial statements are an integral part of this statement.

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2023

			Program Revenue	es		Expense) Revenue anges in Net Posit	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Functions/programs					-		
Governmental activities							
General government	\$ 7,644,271	\$ 1,705,290	\$ 113,627	\$ 59,242	\$ (5,766,112)	\$ -	\$ (5,766,112)
Public safety	14,809,871	2,045,257	562,131	-	(12,202,483)	-	(12,202,483)
Physical environment	131,630	1,260,500	-	-	1,128,870	-	1,128,870
Transportation	2,262,409	-	-	68,228	(2,194,181)	-	(2,194,181)
Economic environment	113,135	-	-	-	(113,135)	-	(113,135)
Human services	125,853	-	-	-	(125,853)	-	(125,853)
Culture and recreation	4,866,811	970,969	-	82,832	(3,813,010)	-	(3,813,010)
Interest on long-term debt	35,037_				(35,037)		(35,037)
Total governmental activities	29,989,017	5,982,016	675,758	210,302	(23,120,941)	-	(23,120,941)
Business-type activities							
Airport	1,825,946	1,002,810	-	1,817,032	-	993,896	993,896
Sanitation	3,502,958	3,564,933	-	-	-	61,975	61,975
Sewer and water	10,028,410	12,948,151	-	-	-	2,919,741	2,919,741
Marina	2,746,124	2,674,898	-	189,423	-	118,197	118,197
Golf	2,123,172	1,877,447	-	· -	-	(245,725)	(245,725)
Stormwater	1,167,574	933,460	-	-	-	(234,114)	(234,114)
Total business-type activities	21,394,184	23,001,699	-	2,006,455	-	3,613,970	3,613,970
Total primary government	\$ 51,383,201	\$ 28,983,715	\$ 675,758	\$ 2,216,757	(23,120,941)	3,613,970	(19,506,971)
		General revenues					
		Property taxes			17,732,778	-	17,732,778
		Franchise and utilit	tv taxes		4,098,710	_	4,098,710
		Discretionary sales	•		2,550,906	_	2,550,906
		Half-cent sales tax			1,149,171	_	1,149,171
		Unrestricted state	revenue sharing		384,325	_	384,325
		Local option gas ta			565,052	_	565,052
		Insurance premium			438,738	_	438,738
		Business tax			223,253	_	223,253
		Investment earning	ıs		553,456	342,929	896,385
		Gain on sale of car	,		35,655	76,657	112,312
		Transfers	· -		2,904,230	(2,904,230)	
			enues and transfer	S	30,636,274	(2,484,644)	28,151,630
		Change in net			7,515,333	1,129,326	8,644,659
		Net position, begin			53,051,242	61,478,855	114,530,097
		Net position, end of			\$ 60,566,575	\$ 62,608,181	\$ 123,174,756
		,	,		,,,	,,,	, :==,:::,,,

The accompanying notes to financial statements are an integral part of this statement.

BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2023

		General Fund	her Capital provements Fund	lm	Capital provement Fund		Nonmajor overnmental Funds	Go	Total overnmental Funds
Assets			 						
Cash and investments	\$	13,462,078	\$ 3,857,879	\$	2,754,367	\$	12,572,676	\$	32,647,000
Accounts receivable, net		485,162	-		-		187		485,349
Due from other governments		452,339	-		128,465		39,488		620,292
Lease receivable		1,486,538	-		-		-		1,486,538
Prepaid items		239,357	-		-		-		239,357
Restricted cash and cash equivalents		-	 		-		753,414		753,414
Total assets	\$	16,125,474	\$ 3,857,879	\$	2,882,832	\$	13,365,765	\$	36,231,950
Liabilities, deferred inflows of resources, ar	nd fui	nd balances							
Accounts payable and accrued liabilities	\$	1,017,692	\$ -	\$	332,168	\$	275,913	\$	1,625,773
Total liabilities		1,017,692	 -		332,168		275,913		1,625,773
Deferred inflows of resources									
Lease related		1,436,018					-		1,436,018
Total deferred inflows of resources		1,436,018			<u> </u>		-		1,436,018
Fund balances									
Nonspendable									
Prepaids		239,357	-		-		=		239,357
Restricted for:									
Building inspection		-	-		-		2,939,518		2,939,518
Public safety		2,803	-		-		77,272		80,075
Land conservation		-			-		83,434		83,434
Community development		-	-		-		1,176,108		1,176,108
Capital improvements Committed for:		-	-		-		6,689,105		6,689,105
Conservation and resource									
management							510.310		510.310
Historical district trust		_	_		_		108,288		108,288
Cemetery		_	_		_		1,347,177		1,347,177
Emergencies		5,213,387	_		_		1,047,177		5,213,387
Assigned for:		0,210,007							0,210,007
Cemetery		_	_		_		158,640		158,640
Capital projects		_	3,857,879		2,550,664		-		6,408,543
Subsequent year's budget		2,549,510	-,00.,0.0		_,000,001		-		2,549,510
Unassigned		5,666,707	_		_		_		5,666,707
Total fund balances		13,671,764	 3,857,879		2,550,664	_	13,089,852		33,170,159
Total liabilities, deferred inflows		. 5,51 1,10-1	 0,007,070		2,000,00-1	_	.0,000,002		30,170,100
of resources, and fund balances	\$	16,125,474	\$ 3,857,879	\$	2,882,832	\$	13,365,765	\$	36,231,950

RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2023

Total fund balances for governmental funds		\$ 33,170,159
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets and right to use assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Governmental capital assets Accumulated depreciation Right to use assets Accumulated amortization	\$ 84,119,026 (44,206,794) 132,481 (14,018)	40,030,695
Deferred outflows and deferred inflows are not expected to be liquidated with expendable available financial resources and, therefore are not reported in the funds. Deferred outflows - OPEB Deferred inflows - OPEB Deferred outflows - pensions Deferred inflows - pensions	398,682 (1,010,627) 11,397,288 (528,579)	10,256,764
Certain liabilities are not due and payable in the current period and are therefore not reported in the funds. Accrued interest payable Compensated absences Net pension liability Total OPEB liability Financed purchase payable SBITA payable Notes payable	(11,212) (1,447,837) (18,770,937) (1,352,764) (448,761) (124,847) (1,063,407)	(23,219,765)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of internal service funds are reported with governmental activities.		328,722
Net position of governmental activities		\$ 60,566,575

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

December	General Fund	Other Capital Improvements Fund	Capital Improvement Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues	¢ 47.500.470	c	Φ.	ф 440.00G	ф 47 700 770
Property taxes	\$ 17,589,472	\$ -	\$ -	\$ 143,306	\$ 17,732,778
Other taxes	4,985,383	-	-	4 400 000	4,985,383
Licenses and permits	33,236	-	-	1,122,999	1,156,235
Impact fees Intergovernmental revenues	2,849,283	-	- 655,925	1,012,587 247,281	1,012,587 3,752,489
Charges for services	1,707,594	-	055,925	261,524	1,969,118
Franchise fees	1,887,486	-	-	201,524	1,887,486
Fines and forfeitures	61,736	-	-	13,336	75,072
	338,473	36,990	- 19,613	157,282	,
Investment earnings Miscellaneous revenues	686,371	30,990	19,013	170,857	552,358 857,228
Total revenues	30,139,034	36,990	675,538	3,129,172	33,980,734
Expenditures					
Current					
General government	6,017,547	-	-	111,302	6,128,849
Public safety	11,845,793	-	-	1,554,641	13,400,434
Physical environment	-	-	-	133,435	133,435
Transportation	1,642,146	-	-	-	1,642,146
Economic environment	113,135	-	-	-	113,135
Human services	125,853	-	-	-	125,853
Culture and recreation	3,864,965	-	-	-	3,864,965
Debt service					
Principal retirement	7,634	-	132,453	49,344	189,431
Interest	48	-	16,663	21,069	37,780
Capital outlay	966,505	1,109,917	3,561,296	1,116,884	6,754,602
Total expenditures	24,583,626	1,109,917	3,710,412	2,986,675	32,390,630
Excess (deficiency) of revenues					
over (under) expenditures	5,555,408	(1,072,927)	(3,034,874)	142,497	1,590,104
Other financing sources (uses)					
Proceeds from the sale of capital assets	-	-	-	45,026	45,026
SBITA issuance	132,481	-	-	-	132,481
Transfers in	546,566	-	3,911,803	-	4,458,369
Transfers out	(5,110,324)			(6,566)	(5,116,890)
Total other financing sources (uses)	(4,431,277)		3,911,803	38,460	(481,014)
Change in fund balances	1,124,131	(1,072,927)	876,929	180,957	1,109,090
Fund balances, beginning of year	12,547,633	4,930,806	1,673,735	12,908,895	32,061,069
Fund balances, end of year	\$ 13,671,764	\$ 3,857,879	\$ 2,550,664	\$ 13,089,852	\$ 33,170,159

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2023

Net change in fund balances – total governmental funds		\$ 1,109,090
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is depreciated over their estimated useful lives. Capital outlay Less current year depreciation and amortization	\$ 10,368,971 (2,654,392)	7,714,579
The net effect of various miscellaneous transactions involving capital assets (i.e., sales) is to decrease net position.		(58,650)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of those differences in the treatment of long-term debt and related items. Repayment of principal of long-term debt Debt proceeds		189,431 (132,481)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds: Pension expense Change in total OPEB liability and deferred items Change in accrued interest Change in compensated absences	(474,775) 9,499 2,743 (178,031)	(640,564)
Internal service funds are used by management to charge the cost of certain activities, such as the costs of the central garage, to individual funds. The net revenue of the internal service funds is reported with governmental activities.		 (166,072)
Change in net position of governmental activities		\$ 7,515,333

STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2023

	Airport Fund	Sanitation Fund	Sewer and Water Fund	Marina Fund	Stormwater Fund	Nonmajor Golf Course Fund	Total	Internal Service Funds
Assets								
Current assets								
Cash and investments	\$ 1,043,655	\$ 222,833	\$ 17,425,452	\$ 1,239,480	\$ -	\$ 750,529	\$ 20,681,949	\$ 430,020
Accounts receivable, net	79,786	387,425	1,141,601	134,989	107,004	741	1,851,546	8,259
Due from other governments	491,851	-	-	-	475,000	-	966,851	-
Due from other funds	-	-	327,580	-	-	-	327,580	-
Leases receivable	239,432	-	-	94,465	-	-	333,897	-
Prepaids	1,002	-	8,124	349,466	1,200	315	360,107	2,372
Inventory			105,844	31,084		40,372	177,300	53,835
Total current assets	1,855,726	610,258	19,008,601	1,849,484	583,204	791,957	24,699,230	494,486
Noncurrent assets								
Due from other funds - advances	-	-	1,109,414	-	-	-	1,109,414	-
Restricted cash and investments	1,202,903	59,513	1,710,087	-	13,043	-	2,985,546	-
Leases receivable	4,506,977	-	-	-	-	-	4,506,977	-
Capital assets, non-depreciable	77,953	-	499,640	1,085,718	30,941	303,080	1,997,332	-
Capital assets, net	19,406,245	235,035	28,533,867	11,013,530	6,786,752	1,439,602	67,415,031	260,651
Total noncurrent assets	25,194,078	294,548	31,853,008	12,099,248	6,830,736	1,742,682	78,014,300	260,651
Total assets	27,049,804	904,806	50,861,609	13,948,732	7,413,940	2,534,639	102,713,530	755,137
Deferred outflows of resources								
Deferred loss on refunding	-	-	80,459	-	_	-	80,459	_
Deferred outflows - pensions	95,609	93,744	1,694,215	_	183,996	318,864	2,386,428	-
Deferred outflows - OPEB	5,145	5,144	87,454	-	15,433	15,433	128,609	_
Total deferred outflows of resources	100,754	98,888	1,862,128		199,429	334,297	2,595,496	

(Continued)

STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2023

	Airport Fund	Sanitation Fund	Sewer and Water Fund	Marina Fund	Stormwater Fund	Nonmajor Golf Course Fund	Total	Internal Service Funds
Liabilities								
Current liabilities								
Accounts payable and accrued liabilities	\$ 332,681	\$ 240,587	\$ 310,270	\$ 168,828	\$ 20,565	\$ 149,884	\$ 1,222,815	\$ 62,695
Revenue bonds, financed purchases and notes payable	300,696	-	1,873,000	552,000	107,829	124,000	2,957,525	-
Accrued interest	9,212	-	73,377	5,234	4,372	-	92,195	-
Customer deposits payable	25,650	59,513	175,020	-	13,043	-	273,226	-
Due to other funds	-	-	-	-	327,580	-	327,580	-
Unearned revenue	-	-	-	69,359	-	146,414	215,773	-
Compensated absences	45,476	5,056	131,780		29,220	22,252	233,784	99,205
Total current liabilities	713,715	305,156	2,563,447	795,421	502,609	442,550	5,322,898	161,900
Noncurrent liabilities								
Due to other funds - advances	-	-	_	1,109,414	-	-	1,109,414	-
Revenue bonds, financed purchases and notes payable,								
net of current portion	5,085,896	-	18,799,988	2,141,380	184,682	591,000	26,802,946	-
Net pension liability	159,316	156,207	2,823,104	-	306,596	531,328	3,976,551	-
Total OPEB liability	17,455	17,455	296,735	-	52,365	52,365	436,375	-
Total noncurrent liabilities	5,262,667	173,662	21,919,827	3,250,794	543,643	1,174,693	32,325,286	-
Total liabilities	5,976,382	478,818	24,483,274	4,046,215	1,046,252	1,617,243	37,648,184	161,900
Deferred inflows of resources								
Lease related	4,723,519	_	_	93,305	_	_	4,816,824	_
Deferred inflows - pension	6,985	6,849	123,774	-	13,441	23,295	174,344	_
Deferred inflows - OPEB	13,040	13,040	221,686	_	39,121	39,121	326,008	_
Total deferred inflows of resources	4,743,544	19,889	345,460	93,305	52,562	62,416	5,317,176	
Net position								
Net investment in capital assets	15,274,859	235,035	8,440,978	9,405,868	6,525,182	1,742,682	41,624,604	260,651
Restricted for	.5,2,500	200,000	3, ,	2, .22,200	0,020,.02	.,,	, 52 . , 50 !	200,001
Debt service	_	_	156,144	_	_	_	156,144	_
Capital improvements	_	_	1,305,546	_	_	_	1,305,546	_
Unrestricted	1,155,773	269,952	17,992,335	403,344	(10,627)	(553,405)	19,257,372	332,586
Total net position	\$ 16.430.632	\$ 504,987	\$ 27,895,003	\$ 9,809,212	\$ 6,514,555	\$ 1,189,277	62,343,666	\$ 593,237

Adjustment to reflect the consolidation of internal service fund activities

Total net position of business-type activities

264,515 \$ 62,608,181

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Airport Fund	Sanitation Fund	Sewer and Water Fund	Marina Fund	Stormwater Fund	Nonmajor Golf Course Fund	Total	Internal Service Funds
Operating revenues								
Charges for services	\$ 7,868	\$ 3,493,974	\$ 11,221,546	\$ -	\$ 931,249	\$ 1,877,447	\$ 17,532,084	\$ 2,250,716
Fees, rentals and miscellaneous	994,942	70,959	554,312	2,674,898	2,211	-	4,297,322	4,210
Total operating revenues	1,002,810	3,564,933	11,775,858	2,674,898	933,460	1,877,447	21,829,406	2,254,926
Operating expenses								
Personnel services and benefits	203,784	225,076	2,791,198	-	386,638	1,112,165	4,718,861	1,339,887
Materials, supplies and other	451,688	3,210,504	3,227,561	2,280,673	330,954	823,539	10,324,919	1,014,900
Depreciation	1,053,778	67,378	1,994,225	369,203	439,628	187,468	4,111,680	32,449
Total operating expenses	1,709,250	3,502,958	8,012,984	2,649,876	1,157,220	2,123,172	19,155,460	2,387,236
Operating income (loss)	(706,440)	61,975	3,762,874	25,022	(223,760)	(245,725)	2,673,946	(132,310)
Nonoperating revenues (expenses)								
Investment earnings	29,151	6,379	294,924	8,598	-	789	339,841	4,186
Gain (loss) on disposal of capital assets	-	-	66,445	-	(643)	10,855	76,657	49,279
Interest expense	(116,696)	-	(815,434)	(96,248)	(10,354)	-	(1,038,732)	-
Total nonoperating revenues, net	(87,545)	6,379	(454,065)	(87,650)	(10,997)	11,644	(622,234)	53,465
Income (loss) before contributions and transfers	(793,985)	68,354	3,308,809	(62,628)	(234,757)	(234,081)	2,051,712	(78,845)
Capital grants and contributions	1,817,032	-	-	189,423	-	-	2,006,455	-
Transfers								
Transfers in	297,420	40,000	-	3,740,519	155,062	1,495,208	5,728,209	-
Transfers out	(3,671,373)	-	(4,961,066)	-	-	-	(8,632,439)	(111,838)
Total transfers	(3,373,953)	40,000	(4,961,066)	3,740,519	155,062	1,495,208	(2,904,230)	(111,838)
Change in net position	(2,350,906)	108,354	(1,652,257)	3,867,314	(79,695)	1,261,127	1,153,937	(190,683)
Total net position (deficit), beginning of year	18,781,538	396,633	29,547,260	5,941,898	6,594,250	(71,850)		783,920
Total net position, end of year	\$ 16,430,632	\$ 504,987	\$ 27,895,003	\$ 9,809,212	\$ 6,514,555	\$ 1,189,277		\$ 593,237

Adjustment for the net effect of the current year activity between the internal service funds and the enterprise funds.

Changes in net position of business-type activities

(24,611) \$ 1,129,326

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Airport Fund	Sanitation Fund	Sewer and Water Fund	Marina Fund	Stormwater Fund	Nonmajor Golf Course Fund	Total	Internal Service Funds
Cash flows from operating activities								
Cash received from customers	\$ 731,595	\$ 3,538,240	\$ 11,644,658	\$ 3,295,795	\$ 1,179,566	\$ 1,970,299	\$ 22,360,153	\$ -
Cash received for interfund services	-	-	-	-	-	-	-	2,253,762
Cash paid to suppliers for goods and services	(637,384)	(3,243,398)	(3,301,132)	(2,395,025)	(330,198)	(762,195)	(10,669,332)	(1,031,559)
Cash paid to employees for services and benefits	(221,218)	(202,365)	(2,715,072)	-	(390,960)	(1,121,321)	(4,650,936)	(1,323,863)
Net cash provided (used in) by operating activities	(127,007)	92,477	5,628,454	900,770	458,408	86,783	7,039,885	(101,660)
Cash flows from noncapital financing activities								
Transfer to other funds	(3,671,373)	_	(4,961,066)	(2,962,868)	(65,463)	_	(11,660,770)	(111,838)
Transfer from other funds	297,420	40,000	4,436,841	3,740,519	155,062	86,698	8,756,540	-
Net cash provided by (used in) noncapital financing activities	(3,373,953)	40,000	(524,225)	777,651	89,599	86,698	(2,904,230)	(111,838)
, , , ,								
Cash flows from capital and related financing activities								
Acquisition and construction of capital assets	(314,176)	(189,999)	(2,542,053)	_	(452,517)	(184,478)	(3,683,223)	(8,764)
Cash received from sale of capital assets	-	-	75,027	-	-	10,855	85,882	49,279
Principal paid on bonds and notes payable	(293,656)	-	(1,803,000)	(539,648)	(104,607)	-	(2,740,911)	-
Proceeds from issuance of notes payable	-	-	-	-	-	715,000	715,000	-
Interest paid	(117,189)	-	(950,492)	(97,615)	(11,965)	-	(1,177,261)	-
Capital contributions	1,817,032	-	-	189,423	-	_	2,006,455	-
Net cash provided by (used in) capital and related								
financing activities	1,092,011	(189,999)	(5,220,518)	(447,840)	(569,089)	541,377	(4,794,058)	40,515
Cash flows from investing activities								
Interest received	29,151	6,379	294,924	8,598	-	789	339,841	4,186
Net cash provided by investing activities	29,151	6,379	294,924	8,598	_	789	339,841	4,186
Net change	(2,379,798)	(51,143)	178,635	1,239,179	(21,082)	715,647	(318,562)	(168,797)
Cash and investments, beginning of year	4,626,356	333,489	18,956,904	301	34,125	34,882	23,986,057	598,817
Cash and investments, end of year	\$ 2,246,558	\$ 282,346	\$ 19,135,539	\$ 1,239,480	\$ 13,043	\$ 750,529	\$ 23,667,495	\$ 430,020
Cash and cash equivalents classified as Cash and investments Restricted cash and investments Total cash and investments	\$ 1,043,655 1,202,903 \$ 2,246,558	\$ 222,833 59,513 \$ 282,346	\$ 17,425,452 1,710,087 \$ 19.135.539	\$ 1,239,480 - \$ 1,239,480	\$ - 13,043 \$ 13.043	\$ 750,529 - \$ 750,529	\$ 20,681,949 2,985,546 \$ 23,667,495	\$ 430,020 - \$ 430,020
i otal cash and investinents	Ψ 2,240,330	Ψ 202,540	ψ 13,133,339	Ψ 1,203,400	Ψ 13,043	Ψ 130,329	Ψ 23,007,493	Ψ 430,020

(Continued)

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Airport Fund	Sanitation Fund	Sewer and Water Fund	Marina Fund	Stormwater Fund	Nonmajor Golf Course Fund	Total	Internal Service Funds
Reconciliation of operating income (loss) to net								
cash provided by (used in) operating activities								
Operating income (loss)	\$ (706,440)	\$ 61,975	\$ 3,762,874	\$ 25,022	\$ (223,760)	\$ (245,725)	\$ 2,673,946	\$ (132,310)
Adjustment to reconcile operating income to net cash								
provided by (used in) operating activities:								
Depreciation	1,053,778	67,378	1,994,225	369,203	439,628	187,468	4,111,680	32,449
Change in operating assets and liabilities:								
(Increase) decrease in assets:								
Accounts receivable	(13,691)	(24,001)	(106,097)	(84,119)	(2,755)	(741)	(231,404)	(1,164)
Leases receivable	(680,019)	-	-	(94,465)	-	-	(774,484)	-
Due from other governments	(272,949)	-	-	670,363	252,000	-	649,414	-
Prepaids	(672)	-	(5,686)	(47,917)	-	110	(54,165)	(368)
Inventory	-	-	(44,125)	31,730	-	(1,943)	(14,338)	(11,611)
Deferred outflows - pension	(44,745)	(61,662)	(934,188)	-	(85,950)	(160,378)	(1,286,923)	-
Deferred outflows - OPEB	1,290	1,291	31,591	-	3,871	3,872	41,915	-
Increase (decrease) in liabilities:								
Accounts payable	(185,024)	(32,894)	(23,760)	(98,165)	756	63,177	(275,910)	(4,680)
Unearned revenue	(10,766)	-	-	35,813	-	93,593	118,640	-
Compensated absences payable	(9,734)	2,651	30,980	-	10,186	(602)	33,481	16,024
Customer deposits	2,100	(2,692)	(25,103)	-	(3,139)	-	(28,834)	-
Deferred inflows - leases	704,110	-	-	93,305	-	-	797,415	-
Deferred inflows - pension	(22,604)	(11,814)	(318,353)	-	(43,594)	(68,900)	(465,265)	-
Deferred inflows - OPEB	2,314	2,314	23,247	-	6,942	6,942	41,759	-
Net pension liability	59,131	93,017	1,326,127	-	113,482	219,169	1,810,926	-
Total OPEB liability	(3,086)	(3,086)	(83,278)	-	(9,259)	(9,259)	(107,968)	-
Net cash provided by (used in) operating activities	\$ (127,007)	\$ 92,477	\$ 5,628,454	\$ 900,770	\$ 458,408	\$ 86,783	\$ 7,039,885	\$ (101,660)

STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2023

		Pension rust Funds
Assets		
Cash and cash equivalents	\$	2,869,835
Receivables/prepaids		
Employer and employee contributions		5
Interest receivable		90,818
Total receivables		90,823
Investments, at fair value		
U.S. government and agency securities		1,788,356
Mortgages and federal agency securities		4,037,642
Corporate bonds		4,226,457
Real estate fund		5,998,587
Equity securities		41,490,733
Total investments		57,541,775
Total assets	\$	60,502,433
Total doors	<u> </u>	00,002,100
Liabilities		
Accounts payable	\$	185,548
Total liabilities		185,548
		.00,0.0
Net position		
Restricted for pension benefits - active and retired members' benefits		60,316,885
Total liabilities and net position	\$	60,502,433

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Pension Trust Funds					
Additions						
Contributions						
City	\$ 3,369,060					
Employees	994,886					
State of Florida	441,956					
Total contributions	4,805,902					
Investment income						
Interest and dividends	1,318,469					
Net appreciation in the fair value of investments	5,094,546					
Less: investment expense	(227,453)					
Net investment income	6,185,562					
Total additions	10,991,464					
Deductions						
Pension benefits	3,553,587					
Lump sum distributions	539,349					
Administrative expenses	178,981					
Total deductions	4,271,917					
Change in net position	6,719,547					
Net position, restricted for pension benefits						
Beginning of year	53,597,338					
End of year	\$ 60,316,885					



NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Fernandina Beach, Florida (the "City") conform to generally accepted accounting principles for governmental entities. The following is a summary of significant accounting policies:

A. Reporting Entity

The City is a municipality governed by a Commission Manager form of Government. The City was incorporated in 1951 pursuant to Chapter 27543, *Laws of Florida*. As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the City (the primary government) and its component units. The City has one blended component unit, the Amelia River Waterfront Community Redevelopment Agency (CRA). The CRA was established to provide a method of eliminating blighted areas, expanding employment opportunities, and providing an environment for the social and economic growth of an area designated by Resolution 2004-71 in 2005. The City Commission serves as the Governing Board of the CRA. In addition, the City has operational responsibility for the CRA. Therefore, it was determined that the CRA should be treated as a blended component unit and included as part of the primary government for financial reporting purposes. The CRA is presented in the financial statements of the City as a special revenue fund.

The City also has two single-employer defined benefit pension plans. The General Employees Pension Plan is administered by a Board of Trustees established by City Ordinance. The Board of Trustees is comprised of two Commission appointees, two members elected by the membership, and a fifth member elected by the other four and appointed by the Commission. The Firefighters' and Police Officers' Pension Plan is administered by a Board of Trustees established by City Ordinance. The Board consists of five trustees, two of which are appointed by the City Commission, one must be a police officer elected by a majority of the member police officers, one member must be a firefighter elected by the majority of the member firefighters, and the fifth member is elected by the other four members and appointed by the City Commission. The Plans are reported as fiduciary component units in accordance with Governmental Accounting Standards Board Statement Number 84.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function of segment; and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Government-Wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

- The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The Other Capital Improvements Fund accounts for the resources accumulated for capital improvements, equipment purchases, and repairs and renovations with respect to funds received by the City under various grant programs.
- The *Capital Improvement Fund* accounts for the resources accumulated for major capital improvements, major equipment purchases, and major repairs and renovations.

The City reports the following major proprietary funds:

- The Airport Fund accounts for the activities of the government's airport operations.
- The Sanitation Fund accounts for the activities of the government's sanitation operations.
- The Sewer and Water Fund accounts for the activities of the government's water distribution and sewer collection operations.
- The Marina Fund accounts for the activities of the government's marina operations.
- The Stormwater Fund was formed due to the critical need for improvements to the City's storm drains, drainage system and the development of a comprehensive plan for stormwater so that the City would be prepared to comply with future state and federal requirements. The Stormwater Department is responsible for finding solutions to existing flooding and drainage problems in City streets, as well as maintenance and improvement to the existing drainage systems. The Stormwater Management staff is also responsible for reviewing all construction plans for commercial projects, residential developments, parking lots and storm drainage systems throughout the City.

Additionally, the City reports the following fund types:

- The *internal services funds* account for fleet management, utility billing services, and utility administration services provided to other departments or agencies of the City on a cost reimbursement basis.
- The pension trust funds account for the activities of the General Employees' Pension and the Firefighters' and Police Officers' Pension Plans, which accumulate resources for defined benefit payments to qualified employees.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to the general rule are for interfund services provided and used between functions.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or as soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt services expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the City.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the government's enterprise funds and of the government's internal service funds are charges to customers for sales and services. The government also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance

Cash and Investments

The City maintains an accounting system in which substantially all cash and investments are recorded and are reflected as pooled cash and investments, except for the pension trust fund investments, and certain other investments purchased under the requirements of bond covenants. For purposes of the statement of cash flows for the proprietary fund types, cash and cash equivalents include demand deposits, certificates of deposit, petty cash, state pooled investments, and equity in pooled cash and investments. Equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and have an original maturity of three months or less.

Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "interfund receivables/payables" (i.e., the current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Leases

<u>Lessor</u> – The City is a lessor for noncancellable leases of land and buildings. The City recognizes a lease receivable and deferred inflow of resources in the fund level and government-wide financial statements. The City recognizes lease receivables with an initial, individual value of \$25,000 or more.

At the commencement of a lease, the City initially measures the lease receivable at the present value of the payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of the lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the commencement. Subsequently, the deferred inflow of resources is amortized on a straight-line basis and recognized as revenue over the lease term.

Key estimates and judgments related to leases include how the City determines: (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments:

- The City uses the interest rate stated in the agreement as the discount rate. When the interest rate charged
 is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for the
 leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease receivable are composed of fixed payments and purchase option prices that the lease vendor is reasonably certain to exercise.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance (Continued)

Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. The cost of inventories is recorded as expenditures/expenses when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. For financial reporting purposes, capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 for governmental funds or \$2,500 for enterprise funds and an estimated useful life in excess of one year. Such assets are recorded at historical costs or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant, equipment, and infrastructure assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	15 - 30
Infrastructure	15 - 60
Vehicles	5
Office equipment	10
Computer equipment	5

Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused vacation pay, sick pay, and/or personal time-off (PTO) benefits. All vacation pay, sick pay, and PTO is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance (Continued)

Long-Term Liabilities

Long-term debt and other liabilities are reported in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Deferred Inflows/Outflows of Resources

Deferred outflows of resources represent a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources until that future time. Deferred inflows of resources represent the acquisition of net assets that applies to future periods and, therefore, will not be recognized as an inflow of resources until that future time. Deferred outflows have a positive effect on net position, similar to assets, while deferred inflows have a negative effect on net position, similar to liabilities. The City reports the following deferred inflows and outflows of resources:

Deferred Loss on Refunding – the difference between the net reacquisition cost of new debt and the net carrying amount of old debt. This refunding loss is amortized to expense over the remaining term of the new debt using the straight-line method.

Pension and OPEB Related – the differences between expected and actual earnings on plan investments and expected and actual experience with regard to economic or demographic factors in the measurement of total pension and OPEB liability are reported as deferred inflows or outflows of resources, to be recognized in expense as disclosed in Note 9 and Note 10. Employer contributions made between the net pension or total OPEB liability measurement date and the employer's fiscal year-end are recognized as deferred outflows of resources, to be recognized as a reduction of the net pension or total OPEB liability in the subsequent fiscal year.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance (Continued)

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's pension plans and additions to/deductions from pension plan net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components:

- **Net Investment in Capital Assets –** consists of capital assets, net of accumulated depreciations and amortization, and reduced by the outstanding balances of any long-term borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- **Restricted** consists of non-capital assets that must be used for a particular purpose as specified by creditors, contributors, grantors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- Unrestricted consists of assets that do not meet the definition of net investment in capital assets or restricted net position.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

Fund Balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called fund balance. The City's governmental funds report the following, based on the nature of any limitations requiring the use of resources for specific purposes:

- Non-Spendable This component of fund balance consists of amounts that cannot be spent because: (a)
 they are not expected to be converted to cash, or (b) they are legally or contractually required to remain
 intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment
 fund.
- Restricted This component of fund balance consists of amounts that are constrained either: (a) externally
 by third-parties (creditors, grantors, contributors, or laws or regulations of other governments), or (b) by law
 through constitutional provisions or enabling legislation.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance (Continued)

- Committed This component includes amounts that can only be used for the specific purposes determined by a formal action of the City's highest level of decision-making authority. Formal actions include ordinances (for more permanent regulations) and resolutions (for shorter term actions) approved by the City Commission. Ordinances require two readings for approval, and therefore, are technically considered the most binding. This formal action must occur prior to the end of the reporting period, but the amount of the commitment may be determined in the subsequent period.
- Assigned This component of fund balance consists of amounts that are intended to be used by the City
 for specific purposes but do not meet the criteria to be classified as committed. The City Commission may
 also assign fund balance, as it does when appropriating fund balance to cover a gap between estimated
 revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments,
 assignments generally only exist temporarily. In other words, an additional action does not normally have to
 be taken for the removal of an assignment.
- **Unassigned** This classification is used for: (a) deficit unrestricted fund balances in any governmental fund, or (b) fund balances within the General Fund that are not restricted, committed, or assigned.

The City passed Resolution 2012-128 which formally established a fund balance policy. As part of this policy, the City committed a portion of fund balance for unanticipated events or emergencies. An amount of fund balance in the General Fund at the end of each fiscal year is to be committed equal to the lesser of all otherwise unrestricted, uncommitted, or unassigned balances or 20% of the subsequent year's General Fund budget for expenditures. This committed amount can only be used for the purpose of ensuring the maintenance of services to the public during emergency or disaster situations, or for a major unanticipated event that was not budgeted for in the approved budget. Expenditures from these funds for an emergency must be approved by the City Manager and reported to the City Commission within 30 days of the emergency. Expenditures from these funds made for major unanticipated unbudgeted events require City Commission approval and subsequent modification to the General Fund budget.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources (committed, assigned, and unassigned) as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use, it is the City's policy to use committed resources first, then assigned, and then unassigned as needed.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance (Continued)

Subscription-Based Information Technology Arrangements

The City has entered into noncancelable long-term subscription-based information technology arrangements (SBITA) for various software programs. The City recognizes a right-to-use subscription asset and corresponding subscription liability in the government-wide financial statements.

At the commencement of the subscription term, the City measures the subscription liability at the present value of minimum payments required to be paid during the subscription term. The right-to-use subscription asset is initially measured as the sum of the initial subscription liability amount plus payments made to the vendor before commencement of the subscription term and capitalizable implementation costs, less any incentives received from the vendor at or before commencement.

The City's SBITA activities, other than making subscription payments, are accounted for as follows:

- Preliminary project stage activities include evaluating alternatives, determining the needed technology, and vendor selection are expensed as incurred.
- Initial implementation stage activities include all ancillary charges necessary to place the subscription asset into service are capitalized in addition to the subscription asset.
- Operation and additional implementation stage activities such as maintenance and support are expensed as incurred.

Key estimates and judgments related to the City's subscription assets and liabilities include how the City determines: (1) the discount rate it uses to discount the expected subscription payments to present value, (2) lease term, and (3) subscription payments:

- The City uses the interest rate charged by the vendor as the discount rate. When the interest rate charged
 by the vendor is not specified, the City generally uses its estimated incremental borrowing rate as the
 discount rate.
- The lease term includes the noncancellable period of the subscription term. Subscription payments included
 in the measurement of the subscription assets and liabilities are composed of fixed payments due to the
 vendor over the subscription term.

The City monitors changes in circumstances that would require a remeasurement of its subscription assets and liabilities and will remeasure them if changes occur that are expected to significantly affect the reported amount of subscription assets and liabilities.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 2 – PROPERTY TAX CALENDAR

Property taxes are billed and collected for the City by the County Tax Collector according to Florida Statute, under the following calendar:

Valuation Date: January 1
Levy Date: November 1

Due Date: November 1 through March of the Following Year

Delinquency Date: April 1, of the Following Year

NOTE 3 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgetary Information

The City Charter, Sections 71 through 72, specifies the budget procedures. A brief description is as follows:

- The City Manager is responsible for preparation and submission of a proposed budget to the Commission no later than August 1. The budget includes proposed expenditures and the means to finance them.
- Public hearings are held to obtain taxpayer comments.
- On or before the last day of the fiscal year, the budget is adopted by ordinance.
- The City Manager is authorized to transfer part or all of any unencumbered appropriation balance among programs within a department not to exceed \$25,000. Additionally, the City Manager is authorized to transfer part or all of any unencumbered appropriation balance from one division to another not to exceed \$15,000.
- Budgets are prepared in accordance with accounting principles generally accepted in the United States of America for governmental fund types.

A detailed budgetary comparison schedule in sufficient detail to demonstrate compliance at the legal level of budgetary control may be found at https://www.fbfl.us/84/finance or by contacting the City's Comptroller at City of Fernandina Beach, 204 Ash Street, Fernandina Beach, Florida 32034.

NOTE 4 – CASH AND INVESTMENTS

At year-end, the carrying amount of the City's cash deposits was \$44,493,809 and the bank balance was \$44,718,219. The bank balance was covered by federal depository insurance or by collateral held by the City's custodial bank which is pledged to a state trust fund that provides security for amounts held in excess of Federal Deposit Insurance Corporation (FDIC) coverage in accordance with the *Florida Security for Public Deposits Act*, Chapter 280, Florida Statutes.

The Florida Security for Public Deposits Act established guidelines for qualification and participation by banks and savings associations, procedures for the administration of the collateral requirements and characteristics of eligible collateral.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 4 – CASH AND INVESTMENTS (CONTINUED)

The total cash and investment balances of the City at September 30, 2023 are comprised of the following items:

Cash	ļ	Fair Value	Credit Rating	Investment Maturity
Petty cash	\$	4,100	N/A	N/A
Public depository accounts				
Checking		44,493,809	N/A	N/A
Total cash and cash equivalents		44,497,909		
Investments				
Investment with State Board of Administration:				
Florida PRIME (S&P Rating)		6,583,372	AAAm	Less than 1 year
Certificates of deposit		6,416,648	Unrated	Less than 1 year
Total investments		13,000,020		
Total cash and investments	\$	57,497,929		
Amounts as presented on the entity wide statement of net position	on:			
Cash and investments	\$	53,758,969		
Restricted cash and investments		3,738,960		
Total cash and investments	\$	57,497,929		

Governmental entities are required to record investments at fair value, unless an exception applies, and disclose the fair value measurement and hierarchy. Investments in non-participating interest-earning investment contracts (certificates of deposit) are recorded at cost and are excluded from fair value measurement.

The City's investment with the State Board of Administration (Florida PRIME) qualifies under the provisions of GASB Statement No. 79, to be measured at amortized cost for financial reporting purposes. The Florida PRIME generally has no limitations or restrictions on participant withdrawals including redemption notices and maximum transaction amounts. With regard to redemption gates, the SBA may, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, limit contributions to or withdrawals from the trust fund for up to 17 days.

Restricted Cash

Restricted cash and cash equivalents at September 30, 2023 in the enterprise funds are as follows:

	Cu	ıstomer	Rei	newal and		Debt		Capital			
Fund	De	eposits	Rep	Replacement Se		Service	vice Improvements			ct Fees	 Total
Community redevelopment	\$	-	\$	-	\$	-	\$	753,414	\$	-	\$ 753,414
Sanitation		59,513		-		-		-		-	59,513
Sewer and water		175,020		200,000		229,522		-	1,1	05,545	1,710,087
Stormwater		13,043		-		-		-		-	13,043
Airport		25,650				-		1,177,253			1,202,903
Total	\$	273,226	\$	200,000	\$	229,522	\$	1,930,667	\$ 1,1	05,545	\$ 3,738,960

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 4 – CASH AND INVESTMENTS (CONTINUED)

Pension Investments

The City's pension trust funds contain cash and money market funds of \$2,869,835. Listed below are the investments and maturities in the City's pension trust funds at September 30, 2023:

Investment Maturity (in Years)											
Investment Type	Fair Value	Than 1 1 - 5 6 - 10									
Equities	\$ 41,490,733	\$ 41,490,733	\$ -	\$ -	\$ -						
Mortgages	4,037,642	-	24,483	54,941	3,958,218						
U.S. government securities	1,788,356	-	1,376,502	411,854	-						
Corporate bonds	4,226,457	-	2,453,691	1,284,551	488,215						
Real estate fund	5,998,587	5,998,587	-	-	-						
Totals	\$ 57,541,775	\$ 47,489,320	\$ 3,854,676	\$ 1,751,346	\$ 4,446,433						

Authorized Investments

The City has adopted an investment policy for operating funds pursuant to Florida State Statutes. The objectives of the policy are to provide safety of capital, liquidity of funds, and investment income in that order of importance, as authorized by Florida Statute, 218.415. The City's authorized investments include the following:

- The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the *Florida Interlocal Cooperation Act* as provided in Section 163.01, Florida Statutes.
- Securities and Exchange Commission registered money market funds with the highest credit quality ratings (AAA/AA) from a nationally recognized rating agency.
- Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- Direct Obligations of the United States Treasury.
- Federal Agencies and Instrumentalities.
- Derivative products and margin purchases are expressly prohibited.

Florida Statute, 218.415 authorizes the City to invest in the state pools and in obligations of the United States Treasury and agencies. Throughout the year and as of September 30, 2023, the pools contained certain floating and adjustable-rate securities which were indexed based on the prime rate and/or one and three-month LIBOR rates.

The Pension Boards have also adopted formal investment policies for each of the pension plans which conform to Florida Statutes. Authorized investments of the pension plans are as follows:

Equities

- Must be traded on a national exchange or electronic network.
- Not more than 5% of the plans' assets, at the time of purchase, shall be invested in the common stock, capital stock, or convertible stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company.
- Additional criteria may be outlined by the investment manager.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 4 - CASH AND INVESTMENTS (CONTINUED)

Fixed Income

- All fixed income investments shall have a minimum rating of investment grade or higher as reported by a major credit rating service.
- The value of bonds issued by any single corporation shall not exceed 10% of the total fund.
- The value of bonds denominated in U.S. dollars that are issued by a foreign bank or corporation shall not exceed 15% of the total fund.
- Additional criteria may be outlined by the investment manager.

Money Market

- The money market fund or STIF options provided by the plan's custodian.
- Maintain a minimum rating of Standard & Poor's A1 or Moody's P1.

Risk Disclosure

The City's investments conform to the provisions of Florida Statutes, Section 218.415. The following items discuss the City and pension plans' exposure to various risks:

Interest Rate Risk – The City has fixed rate investments that would be subject to interest rate risk. The City's investment policy states that investment maturities will be structured to match known cash needs and anticipated cash flow requirements. Currently, all of the City's investments have maturities of less than one year. The pension plans' investment policies do not have any restrictions as to the maturity or duration of fixed income securities.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City and the pension plans generally utilize third party custodians to help manage custodial credit risk.

Concentration of Credit Risk – The pension plans' investment policies and practices require investments to be diversified to the extent practicable to control the risk of loss resulting from an overconcentration of assets in a specific maturity, issuer, instrument, dealer, or bank through which financial instruments are purchased and sold. No more than 5% of the plans' assets shall be invested in the common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company. The value of bonds issued by any one single corporation shall not exceed 10% of the total fund. The value of bonds denominated in U.S. dollars that are issued by a foreign bank or corporation shall not exceed 15% of the total fund. Investments in corporate common stock and convertible bonds shall not exceed 75% of plan assets at fair value. Foreign securities (including equity and fixed income securities) shall not exceed 25% of plan assets at fair value.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 4 – CASH AND INVESTMENTS (CONTINUED)

Credit Quality Risk – Credit quality risk is the risk that investments in debt securities will default. The City's investment policy authorizes investment in SEC registered securities with the highest credit quality ratings (AAA/AA) from nationally recognized rating agencies. The pension plans' investment policy requires that fixed income securities have a minimum rating of investment grade or higher as reported by a major credit rating service. Any money market funds must have a minimum rating of Standard & Poor's A1 or Moody's P1.

The credit quality distribution for the City's pension trust fund investments is as follows:

	Credit Rating												
Investment Type	Fair Value	Unrated AAA		AA	Α	BBB	BB						
Equities	\$41,490,733	\$41,490,733	\$	-	\$ -	\$ -	\$ -	\$ -					
Mortgages	4,037,642	-		-	4,037,642	-	-	-					
U.S. government securities	1,788,356	-		-	1,788,356	-	-	-					
Corporate bonds	4,226,457	439,676		73,379	98,120	1,363,013	2,196,202	56,067					
Real estate fund	5,998,587	5,998,587		-	-	-	-	-					
Totals	\$57,541,775	\$47,928,996	\$	73,379	\$5,924,118	\$1,363,013	\$2,196,202	\$56,067					

Fair Value Measurements

The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels:

- **Level 1 Inputs –** are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2 Inputs are inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 Inputs are unobservable inputs for an asset or liability. The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If a price for identical asset or liability is not observable, a government should measure fair value using another valuation technique that maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 4 – CASH AND INVESTMENTS (CONTINUED)

The fair value measurements for the City's pension trust fund investments are as follows at September 30, 2023:

	Fair Value Hierarchy										
Investment	Fair Value	Level 1	Level 2	Level 3							
Equities	\$ 41,490,733	\$ 41,490,733	\$ -	\$ -							
Mortgages	4,037,642	-	4,037,642	-							
U.S. government securities	1,788,356	1,788,356	-	-							
Corporate bonds	4,226,457	-	4,226,457	-							
Total investments at fair value level	\$ 51,543,188	\$ 43,279,089	\$ 8,264,099	\$ -							
Investments Measured at Net Asset Value (NAV)	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period							
Real estate fund	\$ 5,998,587	\$ -	Quarterly	10 business days							
Total investments	\$ 57,541,775										

U.S. Government Obligations are valued based on prices quoted in active markets and are categorized as Level 1 in the fair value hierarchy. Federal Agency Securities and Mortgages are categorized as Level 1 or Level 2, depending on whether the individual securities are quoted in active markets, otherwise they are valued using matrix pricing techniques that value securities based on their relationship to benchmark quoted prices. Corporate bonds, corporate ABSs, and municipal bonds are valued using quoted prices for similar securities in active markets and are categorized as Level 2 in the fair value hierarchy. Real Estate funds are valued at Net Asset Value (NAV) which is determined using certified annual appraisals of investment properties held by the fund.

NOTE 5 – RECEIVABLES

Receivables as of year-end, including the applicable allowances for uncollectible accounts, are as follows:

	Accounts Receivable			Taxes ceivable	R	Leases Receivable	A	llowance	Net Total Receivables	
Governmental Activities										
General	\$	983,712	\$	139,906	\$	1,486,538	\$	(638,456)	\$ 1,971,700	
Cemetery Fund		187		-		-		-	187	
Internal service:										
Central garage		1,565		-		-		-	1,565	
	\$	985,464	\$	139,906	\$	1,486,538	\$	(638,456)	\$ 1,973,452	
	Α	Accounts		Unbilled		Leases			Net Total	
	Receivable		Re	Receivable		Receivable		llowance	Receivables	
Business-Type Activities										
Airport	\$	84,049	\$	-	\$	4,746,409	\$	(4,263)	\$ 4,826,195	
Sanitation		242,376		174,087		-		(29,038)	387,425	
Sewer and water		710,347		516,133		-		(84,879)	1,141,601	
Golf course		741		-		-		-	741	
Stormwater		67,315		47,754		-		(8,065)	107,004	
Marina		142,783		-		94,465		(7,794)	229,454	
Internal service:										
Utility billing		6,694		-		-		-	6,694	
-	\$	1,254,305	\$	737,974	\$	4,840,874	\$	(134,039)	\$ 6,699,114	

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 6 - CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2023 was as follows:

	 Balance October 1	 Increases	De	ecreases	_	Transfers		Balance ptember 30
Governmental Activities								
Capital assets, not being depreciated								
Land	\$ 12,539,763	\$ 146,764	\$	-	\$	-	\$	12,686,527
Construction in progress	 2,163,446	 5,210,000				321,252		7,694,698
Total capital assets, not being	44 = 00 000					224 252		
depreciated	 14,703,209	 5,356,764				321,252		20,381,225
Capital assets, being depreciated Buildings and improvements Equipment, furniture, fixtures	24,201,344	72,109		(19,887)		2,143,623		26,397,189
and vehicles	12,885,737	1,210,828	((1,139,975)		349,104		13,305,694
Infrastructure	24,116,797	 29,998				769,850		24,916,645
Total capital assets, being	_			_		_		
depreciated	 61,203,878	 1,312,935	((1,159,862)		3,262,577		64,619,528
Less accumulated depreciation for Buildings and improvements Equipment, furniture, fixtures	(14,032,582)	(1,010,586)		19,887		-	(15,023,281)
and vehicles	(9,207,940)	(1,235,754)		1,073,051		-		(9,370,643)
Infrastructure	 (20,009,511)	(426,093)		-			(20,435,604)
Total accumulated depreciation	(43,250,033)	(2,672,433)		1,092,938		-	(44,829,528)
Total capital assets, being depreciated, net	17,953,845	(1,359,498)		(66,924)		3,262,577		19,790,000
Governmental activities capital assets, net	\$ 32,657,054	\$ 3,997,266	\$	(66,924)	\$	3,583,829	\$	40,171,225
Right to use assets: Software Accumulated amortization Total right to use assets, net	\$ - - -	\$ 132,481 (14,018) 118,463	\$	- - -	\$	- - -	\$	132,481 (14,018) 118,463
	 Balance October 1	 Increases	De	ecreases	_	Transfers		Balance ptember 30
Business-Type Activities								
Capital assets, not being depreciated Land	\$ 1,546,370	\$ -	\$	-	\$	-	\$	1,546,370
Construction in progress Total capital assets, not being	 1,740,911	 5,803,366		-		(7,093,315)		450,962
depreciated	 3,287,281	5,803,366				(7,093,315)		1,997,332
Capital assets, being depreciated Buildings and improvements Equipment, furniture, fixtures	130,138,394	152,236	((6,100,695)		3,690,245	1	27,880,180
and vehicles	 5,070,059	 1,312,824		(304,519)		(180,759)		5,897,605
Total capital assets, being depreciated	135,208,453	1,465,060	((6,405,214)		3,509,486	1	33,777,785
Less accumulated depreciation for Buildings and improvements Equipment, furniture, fixtures	(64,819,033)	 (3,550,196)		6,067,079		-	(62,302,150)
and vehicles	 (3,824,608)	 (561,874)		327,536				(4,058,946)
Total accumulated depreciation	 (68,643,641)	 (4,112,070)		6,394,615		<u> </u>		66,361,096)
Total capital assets, being depreciated, net	 66,564,812	 (2,647,010)		(10,599)		3,509,486		67,416,689
Business-type activities capital assets, net	\$ 69,852,093	\$ 3,156,356	\$	(10,599)	\$	(3,583,829)	\$	69,414,021

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 6 – CAPITAL ASSETS (CONTINUED)

Included in governmental activities capital assets are \$258,993 of assets from internal service funds. Included in business-type activities are \$1,658 of assets from internal service funds. Depreciation expense was charged to the functions of the government as follows:

Governmental Activities	
General government	\$ 267,997
Public safety	750,457
Transportation	591,041
Culture and recreation	1,044,897
Internal service - garage	 32,059
Total depreciation and amortization expense, governmental activities	\$ 2,686,451
Business-Type Activities	
Airport	\$ 1,053,778
Sanitation	67,378
Sewer and water	1,994,225
Marina	369,203
Non-major - golf course	187,468
Stormwater	439,628
Internal service - utility	 390
Total depreciation expense, business-type activities	\$ 4,112,070

NOTE 7 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances as of September 30, 2023 is as follows:

	Marina Fund	Stormwater Fund	Total
Due To			
Sewer and Water Fund	\$ 1,109,414	\$ 327,580	\$ 1,436,994
Total	\$ 1,109,414	\$ 327,580	\$ 1,436,994

The interfund amounts were used to cover deficits in cash balances. No amounts are expected to be repaid within one year related to the interfund borrowings of the Marina Funds.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 7 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS (CONTINUED)

Interfund Transfers:

		Transfers In												
	General In Fund			Capital mprovement Fund		Airport Fund		Sanitation Fund		Marina Fund		Non-Major Enterprise Fund		Total
Transfers Out		ruiiu		ruiiu	-	runu		ruiiu	_	ruiiu	_	Fullu	_	Total
General Fund	\$	-	\$	3,911,803	\$	297,420	\$	40,000	\$	726,101	\$	135,000	\$	5,110,324
Non-Major Governmental		6,566		-		-		-		-		-		6,566
Sewer and Water Fund		540,000		-		-		-	(3,014,418		1,360,208		4,914,626
Total	\$	546,566	\$	3,911,803	\$	297,420	\$	40,000	\$3	3,740,519	\$	1,495,208	\$	10,031,516

Interfund transfers out of the General Fund were used to assist with funding expenses/expenditures in the Capital Improvement, Golf Course and Marina Funds. Interfund transfers into the General Fund from the Sewer and Water Fund were used to pay for overhead costs. There were additional transfers of capital assets between governmental activities and the Airport Fund (\$3,671,373); the Sewer and Water Fund (\$46,440); the Stormwater Fund of \$155,062; and the Internal Service Funds (\$111,838).

NOTE 8 – LONG-TERM DEBT

Financed Purchases

The City has entered into three agreements for the financing of a fire truck, police and fire radios, and a street sweeper, respectively.

SBITA Payable

For the year ended September 30, 2023, the financial statements include the adoption of GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA). The primary objective of this statement is to enhance the relevance and consistency of information about governments' subscription activities. This statement establishes a single model for subscription accounting based on the principle that subscriptions are financings of the right to use an underlying asset. Under this statement, an organization is required to recognize a subscription liability and an intangible right-to-use subscription asset.

On December 1, 2022, the City entered into a 70-month subscription for the use of Brightly Software. An initial liability was recorded in the amount of \$82,590. As of year-end, the value of the subscription liability is \$77,407. The City is required to make annual fixed payments of \$5,182. The subscription has an interest rate of 3.3313%. The value of the right to use asset as of year-end was \$82,590 with accumulated amortization of \$11,799.

On July 10, 2023, the City entered into a 60-month subscription for the use of Flock Safety Software. An initial liability was recorded in the amount of \$49,891. As of year-end, the value of the liability is \$37,439. The City is required to make annual fixed payments of \$10,000 and the subscription has an interest rate of 2.31%. The value of the right to use asset as of year-end was \$49,891 with accumulated amortization of \$2,219. The City has one extension option for 24 months.

Revenue Bonds and Notes

The City also issues bonds and revenue notes where the City pledges income derived from the acquired or constructed assets or other governmental fees and taxes to pay debt service.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 8 – LONG-TERM DEBT (CONTINUED)

Financed purchases, revenue bonds, SBITA payable, and notes outstanding at year-end are as follows:

Issue and Purpose Rate Outstanding Date Governmental Activities 3 4 4 6 2 2 4 4 7 2 2 2 4 4 7 2 2 2 4 4 7 2 2 2 3 4 4 7 2 2 2 3 4 48,761 2 2028 28 3 124,847 2028 2028 3 124,847 2028 2 2 2 3 124,847 2028 2 2 2 3 1,637,015 2 2 2 2 2 3 4 3 3 3 4 3 3 3 4 3 3 3 4 </th <th></th> <th>Interest</th> <th>Amount</th> <th>Maturity</th>		Interest	Amount	Maturity
General government: Revenue notes payable 1.89% \$1,063,407 2041 Financed purchases 2.50% 448,761 2028 SBITA payable 2.3%-3.3% 124,847 2028 Total Governmental Activities Business-Type Activities Sewer and Water: Utility System Subordinate Refunding Revenue Note, Series 2015 2.19% \$1,873,000 2024 Utility System Refunding Bonds, Series 2013A 3%-5% 17,985,000 2033 Stormwater: Financed purchases 3%-4% 292,511 2026 Marina: Capital Improvement Revenue Refunding Notes, Series 2021 2.45% 2,693,380 2040 Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Issue and Purpose	Rate	Outstanding	Date
Revenue notes payable 1.89% \$ 1,063,407 2041 Financed purchases 2.50% 448,761 2028 SBITA payable 2.3%-3.3% 124,847 2028 Total Governmental Activities Business-Type Activities Sewer and Water: Utility System Subordinate Refunding Revenue Note, Series 2015 2.19% \$ 1,873,000 2024 Utility System Refunding Bonds, Series 2013A 3%-5% 17,985,000 2033 Stormwater: Financed purchases 3%-4% 292,511 2026 Marina: Capital Improvement Revenue Refunding Notes, Series 2021 2.45% 2,693,380 2040 Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Governmental Activities			
Financed purchases SBITA payable 2.3%-3.3% SBITA payable Total Governmental Activities Sewer and Water: Utility System Subordinate Refunding Revenue Note, Series 2015 Utility System Refunding Bonds, Series 2013A Stormwater: Financed purchases Marina: Capital Improvement Revenue Refunding Notes, Series 2021 Airport: Airport Refunding Revenue Note, Series 2022 Capital Improvement Revenue Refunding Note, Series 2022 Airport: Capital Improvement Revenue Refunding Note, Series 2022 Capital Improvement Revenue Refunding Note, Series 2023 4.86% 715,000 2028	General government:			
SBITA payable 2.3%-3.3% 124,847 2028 Total Governmental Activities Business-Type Activities Sewer and Water: Utility System Subordinate Refunding Revenue Note, Series 2015 2.19% \$ 1,873,000 2024 Utility System Refunding Bonds, Series 2013A 3%-5% 17,985,000 2033 Stormwater: Financed purchases 3%-4% 292,511 2026 Marina: Capital Improvement Revenue Refunding Notes, Series 2021 2.45% 2,693,380 2040 Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Revenue notes payable	1.89%	\$ 1,063,407	2041
Total Governmental Activities Business-Type Activities Sewer and Water: Utility System Subordinate Refunding Revenue Note, Series 2015 2.19% \$ 1,873,000 2024 Utility System Refunding Bonds, Series 2013A 3%-5% 17,985,000 2033 Stormwater: Financed purchases 3%-4% 292,511 2026 Marina: Capital Improvement Revenue Refunding Notes, Series 2021 2.45% 2,693,380 2040 Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Financed purchases	2.50%	448,761	2028
Business-Type Activities Sewer and Water: Utility System Subordinate Refunding Revenue Note, Series 2015 2.19% \$ 1,873,000 2024 Utility System Refunding Bonds, Series 2013A 3%-5% 17,985,000 2033 Stormwater: Financed purchases 3%-4% 292,511 2026 Marina: Capital Improvement Revenue Refunding Notes, Series 2021 2.45% 2,693,380 2040 Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	SBITA payable	2.3%-3.3%	124,847	2028
Sewer and Water: Utility System Subordinate Refunding Revenue Note, Series 2015 Utility System Refunding Bonds, Series 2013A Stormwater: Financed purchases Capital Improvement Revenue Refunding Notes, Series 2021 Airport: Airport Refunding Revenue Refunding Note, Series 2022 Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Total Governmental Activities		\$ 1,637,015	
Utility System Subordinate Refunding Revenue Note, Series 2015 Utility System Refunding Bonds, Series 2013A Stormwater: Financed purchases Gapital Improvement Revenue Refunding Notes, Series 2021 Airport: Airport Refunding Revenue Refunding Note, Series 2021 Capital Improvement Revenue Refunding Note, Series 2022 Capital Improvement Revenue Refunding Note, Series 2023 4.86% 715,000 2024 17,985,000 2033 2046 292,511 2026 2040 2040 2040 2040 2040 2040 2040	Business-Type Activities			
Utility System Refunding Bonds, Series 2013A Stormwater: Financed purchases Gapital Improvement Revenue Refunding Notes, Series 2021 Airport: Airport Refunding Revenue Note, Series 2017 Capital Improvement Revenue Refunding Note, Series 2022 Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2033 3%-5% 17,985,000 2026				
Stormwater: 3%-4% 292,511 2026 Marina: Capital Improvement Revenue Refunding Notes, Series 2021 2.45% 2,693,380 2040 Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Utility System Subordinate Refunding Revenue Note, Series 2015	2.19%	\$ 1,873,000	2024
Financed purchases 3%-4% 292,511 2026 Marina: Capital Improvement Revenue Refunding Notes, Series 2021 2.45% 2,693,380 2040 Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Utility System Refunding Bonds, Series 2013A	3%-5%	17,985,000	2033
Marina: Capital Improvement Revenue Refunding Notes, Series 2021 2.45% 2,693,380 2040 Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Stormwater:			
Capital Improvement Revenue Refunding Notes, Series 2021 2.45% 2,693,380 2040 Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Financed purchases	3%-4%	292,511	2026
Airport: Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Marina:			
Airport Refunding Revenue Note, Series 2017 4.28% 901,000 2032 Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Capital Improvement Revenue Refunding Notes, Series 2021	2.45%	2,693,380	2040
Capital Improvement Revenue Refunding Note, Series 2022 1.89% 4,485,593 2041 Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Airport:			
Golf Course: Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Airport Refunding Revenue Note, Series 2017	4.28%	901,000	2032
Capital Improvement Revenue Note, Series 2023 4.86% 715,000 2028	Capital Improvement Revenue Refunding Note, Series 2022	1.89%	4,485,593	2041
	Golf Course:			
Total Business-Type Activities Revenue Bonds and Notes \$28,945,484	Capital Improvement Revenue Note, Series 2023	4.86%	715,000	2028
	Total Business-Type Activities Revenue Bonds and Notes		\$ 28,945,484	

Financed purchases, revenue bonds, SBITA payable, and notes outstanding debt service requirements to maturity are as follows:

Fiscal		Go	Governmental Activities				Business-Type Activities					
Year	F	Principal	ı	nterest	Total		Principal		Interest		Total	
2024	\$	214,869	\$	33,465	\$	248,334	\$ 2,957,	525	\$ 1,117,0	28	\$	4,074,553
2025		151,086		28,960		180,046	2,768,	673	1,046,9	82		3,815,655
2026		155,428		25,105		180,533	2,858,	522	932,7	48		3,791,270
2027		159,887		21,129		181,016	2,891,	816	814,2	90		3,706,106
2028		153,462		19,402		172,864	2,802,	236	688,2	86		3,490,522
2029-2033		286,464		65,417		351,881	12,485,	536	1,986,4	13	1	4,471,949
2034-2038		314,496		37,288		351,784	1,323,	504	194,2	10		1,517,714
2039-2041		201,323		7,748		209,071	857,	672	37,2	92		894,964
	\$	1,637,015	\$	238,514	\$	1,875,529	\$ 28,945,	484	\$ 6,817,2	49	\$3	5,762,733

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 8 – LONG-TERM DEBT (CONTINUED)

Changes in Long-Term Liabilities

The following is a summary of long-term debt transactions of the City for the year ended September 30, 2023:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities					
Direct placements:					
Revenue notes payable	\$ 1,112,751	\$ -	\$ (49,344)	\$ 1,063,407	\$ 50,304
Finance purchases	581,214	-	(132,453)	448,761	141,053
SBITA payable	-	132,481	(7,634)	124,847	23,512
Compensated absences	1,298,268	1,170,927	(984,507)	1,484,688	1,187,750
Total OPEB liability	1,633,027	152,209	(432,472)	1,352,764	-
Net pension liability	7,832,977	14,586,751	(3,648,791)	18,770,937	-
Total governmental activities	\$ 12,458,237	\$ 16,042,368	\$ (5,255,201)	\$ 23,245,404	\$ 1,402,619
Business-type activities					
Revenue bonds	\$ 19,070,000	\$ -	\$ (1,085,000)	\$ 17,985,000	\$ -
Bond premiums	952,467		(137,480)	814,987	
Total revenue bonds	20,022,467	-	(1,222,480)	18,799,987	-
Direct placements:					
Revenue notes	11,504,275	715,000	(1,551,303)	10,667,972	2,849,697
Finance purchases	397,120	_	(104,608)	292,512	107,828
Compensated absences	255,022	321,069	(279,953)	296,138	296,138
Total OPEB liability	544,343	49,271	(157,239)	436,375	-
Net pension liability	2,165,625	2,868,370	(1,057,444)	3,976,551	-
Total business-type activities	\$ 34,888,852	\$ 3,953,710	\$ (4,373,027)	\$ 34,469,535	\$ 3,253,663

Compensated absences, the total OPEB liability, and the net pension liability are liquidated by the fund which pays the corresponding employee's payroll expenses, retirement contribution, and health insurance expenses. For governmental activities, this is primarily paid by the General Fund.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 8 – LONG-TERM DEBT (CONTINUED)

Pledged Revenue

Pledged revenues on the City's outstanding debt for the year ended September 30, 2023 was as follows:

Pledged Revenue	_	Pledged Through	Original Amount	Outstanding Balance	Principal and Interest Payments	Revenue Received	Estimated Percentage Pledged
Net airport revenue	Airport Refunding Revenue Note, Series 2017 Airport Capital Improvement	2032	\$ 1,381,000	\$ 901,000	\$ 114,570	\$ 1,030,212	11%
	Note, Series 2022	2022	4,850,000	4,485,593	296,321	297,420	100%
Net sewer and water utility revenue	Utility System Refunding Bonds, Series 2013A Utility System Subordinate Refunding Revenue Note, Series 2015	2033 2024	29,720,000 4,285,000	17,985,000 1,873,000	1,978,750 774,743 \$ 2,752,402	¢ 5 224 290	- 529/
					\$ 2,753,493	\$ 5,331,289	52%

NOTE 9 – EMPLOYEE PENSION PLANS

General Employees' Pension Plan (GEP Plan)

Plan Description – All regular full-time City employees who are not classified as full-time sworn police officers or firefighters are eligible to participate in the GEP Plan, a single-employer, defined benefit pension plan.

Plan Administration – The GEP Plan is administered by a Board of Trustees established by City Ordinance. The Board of Trustees is comprised of two Commission appointees, two members elected by the membership, and a fifth member elected by the other four and appointed by the Commission. The GEP Plan provides retirements, disability, and death benefits to plan members. These benefits are established and can be amended by City Ordinance. Revisions to the GEP Plan were effective in 2007, allowing vesting in the plan to occur after six years of credited service instead of ten.

Plan Membership - GEP Plan membership as of October 1, 2022 and 2021 consisted of the following:

	October 1, 2022	October 1, 2021
Retirees and beneficiaries		
Inactive plan members or beneficiaries		
currently receiving benefits	83	85
Inactive plan members entitled to but		
not yet receiving benefits	61	54
Active plan members	143	130
Total retirees and beneficiaries	287	269

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 9 - EMPLOYEE PENSION PLANS (CONTINUED)

General Employees' Pension Plan (GEP Plan) (Continued)

Benefits Provided – The plan provides retirement, termination, disability, and death benefits. Normal retirement is the earlier of: (1) age 55 and 25 years of credited service, (2) age 65 and six years of credited service, or (3) 35 years of credited service regardless of age. Early retirement is the earlier of: (1) age 55 and have completed six years of credited service, or (2) 25 years of credited service, regardless of age. Vesting in the plan occurs 100% after six years of credited service. Employees employed prior to February 1, 1993 had the option to elect either Plan A or Plan B. Any employees employed after February 1, 1993, are under Plan A. Benefits under Plan A are 2.75% of Average Final Compensation times Credited Service. Benefits under Plan B are 1.9% of Average Final Compensation times Credited Service. Benefits under early retirement are reduced by 2% per year. Eligibility for disability is based upon the date through which service is considered incurred from the date of employment, while nonservice incurred is based upon ten years of credited service. Disability benefits are accrued to the date of disability but not less than 42% of average final compensation (service incurred) or 25% of average final compensation (non-service incurred). Pre-retirement death benefits for vested employees pay the monthly accrued benefit payable to the designated beneficiary for ten years beginning at otherwise early (reduced) or normal (unreduced) retirement date. Pre-retirement death benefits for non-vested employees include a refund of accumulated contributions, if any.

Funding Policy – The funding policy is established by City Ordinance. The City's funding policy is to provide amounts required to pay current costs and amortize unfunded past service costs. Employees who are Plan A members are required to contribute 6.5% of the covered payroll to the plan. Employees who are Plan B members do not contribute to the plan. The City's contribution is actuarially determined. Based on the actuarial valuation performed as of October 1, 2021, the City's required contribution as a percentage of covered payroll was 21.62% for fiscal year 2023.

Firefighters' and Police Officers' Pension Plan (FPOP Plan)

Plan Description – All of the City's full-time police officers and full-time firefighters are eligible to participate in the FPOP Plan, a single-employer, defined benefit pension plan. The FPOP Plan provides retirement, disability, and death benefits to Plan members. Plan members vest in the FPOP Plan after six years of creditable service. These benefits are established and amended by City Ordinance.

Plan Administration – The FPOP Plan is administered by a Board of Trustees established by City Ordinance. The Board consists of five trustees, two of which are appointed by the City Commission, one must be a police officer elected by a majority of the member police officers, one member must be a firefighter elected by the majority of the member firefighters, and the fifth member is elected by the other four members and appointed by the City Commission.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 9 - EMPLOYEE PENSION PLANS (CONTINUED)

Firefighters' and Police Officers' Pension Plan (FPOP Plan) (Continued)

Plan Membership - FPOP Plan membership as of October 1, 2022 and 2021, consisted of the following:

	October 1, 2022	October 1, 2021
Retirees and beneficiaries		
Inactive plan members or beneficiaries		
currently receiving benefits	53	51
Inactive plan members entitled to but		
not yet receiving benefits	22	17
Active plan members	65	63
Total retirees and beneficiaries	140	131

Benefits Provided – The plan provides retirement, termination, disability, and death benefits. Normal retirement is the earlier of age 55 and six years of credited service or 25 years of credited service, regardless of age. Early retirement is age 50 and six years of credited service. Benefits under early retirement are reduced by 3% for each year prior to normal retirement (if employed prior to January 1, 2000, normal retirement date is determined as if the member continued employment). Vesting in the plan occurs 100% after six years of credited service. The member will receive the accrued benefit payable at the otherwise early or normal retirement date. If employed prior to January 1, 2000, early and normal retirement date determined as if the member continued employment. Eligibility for disability is based upon the date through which service is considered incurred from the date of employment, while the non-service incurred date is based upon ten years of credited service. Disability benefits are accrued to the date of disability but not less than 42% of average final compensation (service incurred). Pre-retirement death benefits for vested employees pay the monthly accrued benefit payable to the designated beneficiary for ten years beginning at otherwise early (reduced) or normal (unreduced) retirement date. Pre-retirement death benefits for non-vested employees include a refund of accumulated contributions without interest.

Funding Policy – FPOP Plan members are required to contribute 7.7% of salary to the FPOP Plan. The State of Florida also contributes to the FPOP Plan on behalf of the City. The City is required to contribute the remaining amounts, per an actuarial valuation, necessary to pay current costs and amortize unfunded past service costs over 30 years. Based on the actuarial valuation performed as of October 1, 2021, the City's required contribution as a percentage of covered payroll was 35.24%.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 9 - EMPLOYEE PENSION PLANS (CONTINUED)

Additional Disclosures

The following disclosures pertain to both the GEP and the FPOP Plans:

Investments:

Investment Policy – The following table illustrates the GEP and FPOP Plans Board of Trustees' adopted asset allocation policy as of September 30, 2023:

Asset Class	2022 Target Allocation
Domestic equity	50.0%
International equity	15.0%
Broad market fixed income	15.0%
Global fixed income	5.0%
Real estate	10.0%
GTAA	5.0%
Total	100.0%

Investment Value – Equities and fixed income instruments are reported at fair value based upon quoted market prices. Real Estate is reported at fair value based upon appraisals of the underlying assets.

Concentrations – The GEP and FPOP Plans did not hold investments in any one organization that represent 5% or more of their respective fiduciary net positions.

Rate of Return – For the year ended September 30, 2023, the annual money-weighted rate of return on plan investments, net of pension plan investment expenses, was 10.68% for the GEP and 12.38% for FPOP Plan. The money weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Deferred Retirement Option Program (DROP) – For both plans, eligibility for DROP occurs upon satisfaction of normal or early retirement requirements. Participation in DROP cannot be more than 60 months. A DROP member may elect the actual rate of investment return, or 6.5% rate of return. Earnings are credited to DROP each fiscal quarter. The DROP balance as of September 30, 2023, is \$119,833 for GEP Plan and \$713,872 for FPOP Plan.

Measurement Date:

As permitted by generally accepted accounting standards, the City has elected to use a measurement date to value the net pension liability and related deferred inflows and outflows as of September 30, 2022, one year prior to the reporting date. The GEP and FPOP Plans do not issue separate financial statements. Therefore, the disclosures required for pension plans, as of September 30, 2023, are also included on the following page.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 9 - EMPLOYEE PENSION PLANS (CONTINUED)

Additional Disclosures (Continued)

Net Pension Liability:

The components of the net pension liability for each plan as of the September 30, 2022 measurement date, and for the year then ended, were as follows:

General Employees Pension			Plan Fiduciary Net Position (b)		let Pension iability (a-b)
Balances at September 30, 2021	\$	34,449,245	\$ 28,749,199	\$	5,700,046
Changes for the year:					
Service cost		984,075	-		984,075
Interest on total pension liability		2,503,087	-		2,503,087
Changes of benefit terms		-	-		-
Differences between expected and actual experience		(607,936)	-		(607,936)
Contributions - buy back		9,874	-		9,874
Benefit payments, including refunds of contributions		(1,815,962)	(1,815,962)		-
Contributions - employer		-	1,676,098		(1,676,098)
Contributions - employee		-	527,732		(527,732)
Net investment loss		-	(3,950,623)		3,950,623
Administrative expenses		-	(63,675)		63,675
Net change		1,073,138	(3,626,430)		4,699,568
Balances at September 30, 2022	\$	35,522,383	\$ 25,122,769	\$	10,399,614

Firefighters and Police Officers Pension	 otal Pension Liability (a)	· · · · · · · · · · · · · · · · · · ·		Net Pension Liability (a-b)		
Balances at September 30, 2021	\$ 38,571,060	\$	34,272,504	\$ 4,298,556		
Changes for the year:						
Service cost	916,025		-	916,025		
Interest on total pension liability	2,894,198		-	2,894,198		
Share plan allocation	32,090		-	32,090		
Changes of benefit terms	-		-	-		
Differences between expected and actual experience	204,631		-	204,631		
Change in assumptions	-		-	-		
Benefit payments, including refunds of contributions	(1,795,561)		(1,795,561)	-		
Contributions - employer	- -		1,531,634	(1,531,634)		
Contributions - employee	-		372,709	(372,709)		
Net investment loss	-		(5,842,642)	5,842,642		
Administrative expenses	 <u>-</u>		(64,075)	 64,075		
Net change	2,251,383		(5,797,935)	8,049,318		
Balances at September 30, 2022	\$ 40,822,443	\$	28,474,569	\$ 12,347,874		

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 9 – EMPLOYEE PENSION PLANS (CONTINUED)

Additional Disclosures (Continued)

The components of the City's net pension liability measured as of September 30, 2023 are as follows:

	E	General Employees	efighters and blice Officers	Total
Total pension liability	\$	37,852,872	\$ 42,959,707	\$ 80,812,579
Plan fiduciary net position		(28,400,076)	(31,973,004)	(60,373,080)
City's net pension liability	\$	9,452,796	\$ 10,986,703	\$ 20,439,499
Plan fiduciary net position as a percentage of				
the net pension liability		75.03%	74.43%	74.71%

Differences between plan fiduciary net position presented above and the amounts presented in the financial statements are due to certain accruals which are the result of timing differences. These differences are not considered to be significant.

For the year ended September 30, 2023, the City recognized total pension expense of \$4,346,344 (\$2,062,465 from GEP Plan and \$2,283,879 from FPOP Plan). The City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Outflows of Resources	E	General mployees		fighters and ice Officers	Total
Changes of assumptions	\$	707,295	\$	595,152	\$ 1,302,447
Differences between expected and actual					
experience		85,998		378,101	464,099
Differences between expected and actual experience		3,510,232		4,694,109	8,204,341
Contributions made after the measurement date		1,937,551		1,875,278	3,812,829
	\$	6,241,076	\$	7,542,640	\$ 13,783,716
		General	Fire	fighters and	
Deferred Inflows of Resources	E	mployees	Pol	ice Officers	 Total
Changes of assumptions	\$	-	\$	100,684	\$ 100,684
Differences between expected and actual					
experience		455,952		146,287	602,239
	\$	455,952	\$	246,971	\$ 702,923

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent reporting period. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30,	E	General Employees	fighters and ice Officers	Total
2024	\$	1,287,706	\$ 1,443,258	\$ 2,730,964
2025		942,013	1,068,722	2,010,735
2026		408,514	1,184,534	1,593,048
2027		1,209,340	1,723,877	2,933,217
	\$	3,847,573	\$ 5,420,391	\$ 9,267,964

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 9 – EMPLOYEE PENSION PLANS (CONTINUED)

Additional Disclosures (Continued)

Actuarial Assumptions:

The total pension liability was determined by an actuarial valuation as of October 1 updated to September 30, using the following actuarial assumptions applied to all measurement periods:

	General E	mployees
Valuation date	10/1/2022	10/1/2021
Inflation	2.50%	2.50%
Salary increases	Service based	Service based
Investment rate of return	7.25%	7.25%
Discount rate	7.25%	7.25%
	Firefighters and	Police Officers
Valuation date	10/1/2022	10/1/2021
Inflation	2.50%	2.50%
Salary increases	Service based	Service based
Investment rate of return	7.50%	7.50%
Discount rate	7.50%	7.50%

For the GEP Plan, the RP 2010 Combined Healthy Table projected to valuation date using scale AA was used in the actuarial valuation. Disabled lives are set forward three years. For the FPOP Plan, the RP 2010 Combined Healthy Mortality Table, sex distinct was used in the actuarial valuation.

The long-term expected rate of return on pension investments was determined using a building block method in which best-estimate ranges of expected future rates of return (expected returns, net of plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the GEP and FPOP Plans' target asset allocation as of September 30, 2022 are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return		
Domestic equity	7.50%		
International equity	8.50%		
Broad market fixed income	2.50%		
Global fixed income	3.50%		
Real estate	4.50%		
GTAA	3.50%		

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 9 – EMPLOYEE PENSION PLANS (CONTINUED)

Additional Disclosures (Continued)

Discount Rate:

The discount rate used to measure the total pension liability for the GEP and FPOP Plans was 7.25% and 7.50% for the year ended September 30, 2023. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plans' fiduciary net positions were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate:

As of September 30, 2023:	1% Decrease 6.25%		Current Rate 7.25%		1% Increase 8.25%	
GEP Plan Net Pension Liability	\$	13,875,387	\$	9,452,796	\$	5,749,234
	1% Decrease 6.50%		Current Rate 7.50%		1% Increase 8.50%	
FPOP Plan Net Pension Liability	\$	15,667,379	\$	10,986,703	\$	7,042,720
As of September 30, 2022:	1% Decrease 6.25%		Current Rate 7.25%		1% Increase 8.25%	
GEP Plan Net Pension Liability	\$	14,515,745	\$	10,399,614	\$	6,951,129
	19	% Decrease 6.50%	Cı	urrent Rate 7.50%	1%	% Increase 8.50%
FPOP Plan Net Pension Liability	\$	16,802,680	\$	12,347,874	\$	8,590,534

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 9 - EMPLOYEE PENSION PLANS (CONTINUED)

Statements of fiduciary net position and statements of changes in fiduciary net position for the City's defined benefit pension plans are as follows, as of and for the year ended September 30, 2023:

STATEMENTS OF FIDUCIARY NET POSITION

ASSETS	General Employees' Pension Plan	Firefighters' and Police Officers' Pension Plan
Cash and cash equivalents	\$ 1,614,047	\$ 1,255,788
Contributions receivable Interest receivable	- 46,021	5 44,797
Investments, at fair value U.S. government and agency securities Mortgages and federal agency securities Corporate bonds Real estate fund Equity securities Total investments Total assets	772,380 1,741,535 1,829,219 2,796,311 19,651,988 26,791,433 \$ 28,451,501	1,015,976 2,296,107 2,397,238 3,202,276 21,838,745 30,750,342 \$ 32,050,932
LIABILITIES Accounts payable Total liabilities	\$ 55,709 55,709	\$ 129,839 129,839
NET POSITION Restricted for pension benefits Total liabilities and net position	28,395,792 \$ 28,451,501	31,921,093 \$ 32,050,932

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 9 - EMPLOYEE PENSION PLANS (CONTINUED)

STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION

	General Employees' Pension Plan	Firefighters' and Police Officers' Pension Plan
ADDITIONS		
Contributions		
City	\$ 1,935,738	\$ 1,433,322
Employees	599,923	394,963
State of Florida		441,956
Total contributions	2,535,661	2,270,241
Investment income		
Interest and dividends	650,407	668,062
Net appreciation in the fair value		
of investments	2,143,853	2,950,693
Investment expense	(92,217)	(135,236)
Net investment income	2,702,043	3,483,519
Total additions	5,237,704	5,753,760
DEDUCTIONS		
Pension benefits	1,803,364	1,750,223
Lump sum distributions	64,336	475,013
Administrative expenses	96,981	82,000
Total deductions	1,964,681	2,307,236
Net change in plan net position	3,273,023	3,446,524
Plan net position, restricted for pension benefits:		
Beginning of year	25,122,769	28,474,569
End of year	\$ 28,395,792	\$ 31,921,093

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Plan Description

The City offers post-employment medical, dental, and life insurance benefits to any employee who satisfies the vesting, disability, early or normal retirement provisions of the applicable retirement plan (GEP or FPOP Plans). Eligibility requirements for retirement under the City's two retirement systems may be obtained by writing to the City Clerk, City of Fernandina Beach, 204 Ash Street, Fernandina Beach, Florida 32034, or by calling (904) 310-3115. The OPEB Plan is a single-employer defined benefit plan that permits retired police officers, firefighters, and general employees as well as their dependents to remain covered under the City's medical plans as long as they pay the premium charged by the insurance company for the plan and coverage elected. This conforms to the minimum requirements of governmental employers under Chapter 112.08, Florida Statutes. The OPEB Plan does not issue separate financial statements.

As of October 1, 2021, the latest actuarial valuation date, there were 204 active participants and nine retirees (or their spouses) receiving medical benefits. The amount of the contributions required for retiree and dependent coverage may change from time-to-time. Life insurance coverage was not considered other postemployment benefits for purposes of this actuarial valuation.

Funding Policy

Currently the City's OPEB benefits are unfunded. That is, there is no separate trust fund or equivalent arrangement into which the City would make contributions to advance-fund the obligation, as it does for its pension plans. Therefore, the ultimate subsidies which are provided over time are financed directly by the general assets of the City, which are invested in very short-term fixed income instruments. Although an actuarial valuation for OPEB was completed to measure current year's subsidies and project future subsidies, the City Council has determined that a separate trust fund or equivalent arrangement will not be established.

Total OPEB Liability

The total OPEB liability was based on an actuarial valuation dated October 1, 2021. The total OPEB liability of \$1,789,139 was measured as of October 1, 2022.

Changes in the Total OPEB Liability

Balances at September 30, 2022	\$ 2,177,370
Changes for the year:	
Service cost	146,241
Interest	55,689
Differences between expected and actual experience	(128,838)
Changes of assumptions	(397, 164)
Benefit payments	 (64, 159)
Net changes	(388,231)
Balances at September 30, 2023	\$ 1,789,139

Changes of assumptions and other inputs include an increase of the discount rate from 2.43% as of the beginning of the measurement period to 4.77% at the end of the measurement period.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following table presents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(3.77%)	(4.77%)	(5.77%)
Total OPEB liability	\$ 1,945,883	\$ 1,789,139	\$ 1,649,311

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	1% Decrease	Trend Rates	1% Increase			
	(6.00 - 3.50%)	(7.00 - 4.50%)	(8.00 - 5.50%)			
Total OPEB liability	\$ 1,622,561	\$ 1,789,139	\$ 1,982,295			

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the fiscal year ended September 30, 2023, the City recognized OPEB expense of \$47,306. At September 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferi	red Outflows	Deferred Inflows				
Description	of F	Resources	of Resources				
Differences between expected and actual experience	\$	213,190	\$	920,759			
Change of assumptions and other inputs		233,005		415,876			
City contributions subsequent to the measurement date		81,096		_			
	\$	527,291	\$	1,336,635			

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the subsequent reporting period. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending	
September 30:	Amount
2024	\$ (154,625)
2025	(154,620)
2026	(216,642)
2027	(183,723)
2028	(180,830)
Thereafter	
Total	\$ (890,440)

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of the valuation and the historical pattern of sharing benefit costs between the employer and plan members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Actuarial methods and assumptions include the following:

Actuarial Valuation Date: October 1, 2021

Measurement Date: October 1, 2022

Reporting Date: September 30, 2023

Actuarial Cost Method: Entry Age Normal Cost.

Inflation Rate: 0.0% per year for General, 2.3% per year for Police/Fire.

Discount Rate: 4.77% as of October 1, 2021.

Projected Salary Increases: Salary increase rates used for General, Firefighters, and

Police Officers in the applicable pension actuarial valuation:

4.0% - 12.3% including inflation.

Healthcare Cost Trend Rate: The trend rate selected was based on historical medical CPI

information.

NOTE 11 – TAX ABATEMENTS

In 2006, the City established a tax abatement program by adopting Ordinance 2006-99. This ordinance allows the City to grant ad valorem tax exemptions for historic properties within the City limits. Upon meeting certain eligibility requirements specified in Florida Statutes, Section 196.1961, the available tax exemption is 50% of the assessed value. In order to qualify for the exemption, the establishment must be regularly open to the public and be maintained in good repair and condition to the extent necessary to preserve the historic value and significance of the property. The amount of tax abated under the program for eligible establishments totaled \$75,861 for the year ended September 30, 2023.

NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2023

NOTE 12 - OTHER DISCLOSURES

Commitments and Contingencies

Grant Programs:

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects amounts, if any, to be immaterial.

Litigation:

The City is currently involved in various forms of litigation. These cases are either in the early stages of litigation or are not expected to have a material effect on the financial position or results of operations of the City.

Risk Management:

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance.

Deferred Compensation Plan:

The City maintains two deferred compensation plans created in accordance with Internal Revenue Code, Section 457.

Construction Contract Commitments:

The following is a summary of construction contract commitments remaining at fiscal year-end:

			xpended	Contract			
Project	Con	tract Amount	•	To-Date	Balance		
Various projects	<u> </u>	5.635.070	\$	446.644	\$	5.188.426	

NOTE 13 – SUBSEQUENT EVENT

The City has evaluated subsequent events through February 21, 2024 the date the financial statements were available to be issued.

Required Supplementary Information



General Fund

The General Fund is the principal fund of the City and is used to account for all activities of the City, except those required to be accounted for in another fund. The General Fund accounts for the normal recurring activities of the City (i.e., general government, public safety, transportation, and culture and recreation). These activities are funded principally by property taxes, user fees, and grants from other governmental units.



SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS) FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted	I Amounts		Variance with		
	Original	Final	Actual	Final Budget		
Revenues						
Taxes, licenses and permits	\$ 21,142,411	\$ 21,142,411	\$ 22,284,353	\$ 1,141,942		
Intergovernmental	2,575,676	2,575,676	2,849,283	273,607		
Fines and forfeitures	29,500	29,500	61,041	31,541		
Charges for services	1,579,058	1,579,058	1,707,594	128,536		
Investment earnings	110,000	110,000	329,538	219,538		
Miscellaneous revenues	248,901	248,901	686,371	437,470		
Total revenues	25,685,546	25,685,546	27,918,180	2,232,634		
Expenditures:						
Current						
General government						
City Commission	272,325	287,739	287,004	735		
City Clerk	647,589	626,893	587,110	39,783		
City Manager	785,648	879,924	830,279	49,645		
Finance	833,558	833,258	824,748	8,510		
Information technology	925,578	915,578	895,312	20,266		
Personnel/human resources	410,207	410,207	395,504	14,703		
Legal	423,746	428,389	378,589	49,800		
Planning	971,795	970,295	792,166	178,129		
Non-departmental	261,207	265,105	263,953	1,152		
Facilities management	859,867	859,867	883,758	(23,891)		
Total general government	6,391,520	6,477,255	6,138,423	338,832		
Public safety:						
Police	6,642,757	6,672,757	6,335,590	337,167		
Fire	6,112,026	6,112,026	5,961,583	150,443		
Total public safety	12,754,783	12,784,783	12,297,173	487,610		
Transportation:						
Streets	1,898,742	1,841,742	1,806,616	35,126		
Economic environment:						
Downtown district	157,665	157,316	113,135	44,181		
Human services:						
Public assistance	130,000	130,000	125,853	4,147		
Culture and recreation:						
Library	57,765	57,765	47,241	10,524		
Recreation	1,352,592	1,381,697	1,112,402	269,295		
Parks	1,726,636	1,780,796	1,653,735	127,061		
Peck Center/gym	442,686	442,486	370,895	71,591		
MLK Center	246,788	219,818	141,461	78,357		
Youth programs	360,509	357,989	315,562	42,427		
Aquatics	547,246	547,741	461,130	86,611		
Total culture and recreation	4,734,222	4,788,292	4,102,426	685,866		
Total expenditures	26,066,932	26,179,388	24,583,626	1,595,762		

(Continued)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS) FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted	Budgeted Amounts											
	Original	Final	Actual	Final Budget									
Excess (deficiency) of revenues over (under) expenditures	\$ (381,386)	\$ (493,842)	\$ 3,334,554	\$ (3,828,396)									
Other financing sources (uses)													
SBITA issuance	-	-	132,481	(132,481)									
Transfers in	3,040,000	3,040,000	3,046,566	(6,566)									
Transfers out	(5,208,124)	(5,110,324)	(5,110,324)	-									
Total other financing uses, net	(2,168,124)	(2,070,324)	(1,931,277)	(139,047)									
Net change in fund balance	(2,549,510)	(2,564,166)	1,403,277	(3,967,443)									
Fund balances, beginning of year	11,204,690	11,204,690	11,204,690										
Fund balances, end of year	\$ 8,655,180	\$ 8,640,524	\$ 12,607,967	\$ (3,967,443)									

Note 1 - Basis of Presentation

Explanation of differences between the General Fund budgetary basis revenues, expenditures, and changes in fund balance and GAAP Basis as reported in the statement of revenues, expenditures, and changes in fund balance:

	Non-GAAP (Budgetary) Basis	ı	Jtility Tax Fund ⁽¹⁾	Enfo	Law rcement t Fund ⁽¹⁾	GAAP Basis		
Total revenues	\$ 27,918,180	\$	2,220,131	\$	723	\$ 30,139,034		
Total expenditures	(24,583,626)		-		-	(24,583,626)		
Other financing sources - transfers	(1,931,277)		(2,500,000)		-	(4,431,277)		
Net change in fund balance	1,403,277		(279,869)		723	1,124,131		
Fund balance, beginning of year	11,204,690		1,340,139		2,804	12,547,633		
Fund balance, end of year	\$ 12,607,967	\$	1,060,270	\$	3,527	\$ 13,671,764		

⁽¹⁾ Pursuant to GASB Statement No. 54, these funds no longer meet the definition of a Special Revenue Fund and have been consolidated with the General Fund for financial statement reporting purposes. Individual budgetary schedules for these funds are reflected in the supplementary information section.

Expenditures are controlled at the object level for the General Fund. All appropriations, except for amounts corresponding to outstanding encumbrances, lapse at year-end.

A detailed budgetary comparison schedule in sufficient detail to demonstrate compliance at the legal level of budgetary control may be found at www.fbfl.org or by contacting the City's Comptroller at the City of Fernandina Beach, 204 Ash Street, Fernandina Beach, Florida 32034.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS – GENERAL EMPLOYEES' PENSION PLAN

Reporting period ending measurement date	9/30/2024	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016	9/30/2015
	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014
Total pension liability Service cost Interest on total pension liability Differences between expected and	\$ 1,158,033	\$ 984,075	\$ 867,900	\$ 795,773	\$ 731,482	\$ 689,139	\$ 623,020	\$ 640,943	\$ 658,841	\$ 638,941
	2,591,626	2,503,087	2,441,597	2,314,735	2,253,079	2,154,276	2,080,456	2,040,323	1,992,049	1,905,236
actual experience Change of assumptions Contributions - buy back	431,120 - 17,409	(607,936) - 9,874	86,108 1,388,790	171,770 51,601	(586,865)	23,304	80,987 -	(289,022) 996,058	(458,339) -	-
Benefit payments Net change in total pension liability	(1,867,699)	(1,815,962)	(1,943,444)	(1,594,721)	(1,738,128)	(1,530,235)	(2,265,908)	(1,793,747)	(1,348,707)	(1,609,123)
	2,330,489	1,073,138	2,840,951	1,739,158	659,568	1,336,484	518,555	1,594,555	843,844	935,054
Total pension liability - beginning	35,522,383	34,449,245	31,608,294	29,869,136	29,209,568	27,873,084	27,354,529	25,759,974	24,916,130	23,981,076
Total pension liability - ending (a)	\$ 37,852,872	\$ 35,522,383	\$ 34,449,245	\$ 31,608,294	\$ 29,869,136	\$ 29,209,568	\$ 27,873,084	\$ 27,354,529	\$ 25,759,974	\$ 24,916,130
Plan fiduciary net position Contributions - employer Contributions - employee Net investment income	\$ 1,937,551	\$ 1,676,098	\$ 1,446,017	\$ 1,507,515	\$ 1,798,603	\$ 1,739,561	\$ 1,745,906	\$ 1,590,471	\$ 1,291,060	\$ 1,222,791
	599,085	527,754	436,377	404,342	377,735	344,206	324,519	302,123	265,734	268,700
	2,705,351	(3,950,624)	5,082,467	935,083	262,957	1,627,575	1,938,085	1,445,907	209,869	1,372,873
Benefit payments	(1,867,699)	(1,815,962)	(1,943,444)	(1,594,721)	(1,738,128)	(1,530,235)	(2,265,908)	(1,793,747)	(1,348,707)	(1,609,123)
Administrative expenses	(96,981)	(63,696)	(39,786)	(40,144)	(39,095)	(32,246)	(40,481)	(33,274)	(31,336)	(23,443)
Net change in plan fiduciary net position	3,277,307	(3,626,430)	4,981,631	1,212,075	662,072	2,148,861	1,702,121	1,511,480	386,620	1,231,798
Plan fiduciary net position - beginning	25,122,769	28,749,199	23,767,568	22,555,493	21,893,421	19,744,560	18,042,439	16,530,959	16,144,339	14,912,541
Plan fiduciary net position - ending (b)	\$ 28,400,076	\$ 25,122,769	\$ 28,749,199	\$ 23,767,568	\$ 22,555,493	\$ 21,893,421	\$ 19,744,560	\$ 18,042,439	\$ 16,530,959	\$ 16,144,339
City's net pension liability - ending (a) - (b)	\$ 9,452,796	\$ 10,399,614	\$ 5,700,046	\$ 7,840,726	\$ 7,313,643	\$ 7,316,147	\$ 8,128,524	\$ 9,312,090	\$ 9,229,015	\$ 8,771,791
Plan fiduciary net position as a percentage of the total pension liability	75.03%	70.72%	83.45%	75.19%	75.51%	74.95%	70.84%	65.96%	64.17%	64.79%
Covered payroll	\$ 8,961,748	\$ 7,954,504	\$ 6,713,172	\$ 6,291,822	\$ 5,811,317	\$ 5,295,468	\$ 4,992,596	\$ 4,648,051	\$ 4,533,367	\$ 4,133,843
City's net pension liability as a percentage of covered payroll	105.48%	130.74%	84.91%	124.62%	125.85%	138.16%	162.81%	200.34%	203.58%	212.19%

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS – FIREFIGHTERS' AND POLICE OFFICERS' PENSION PLAN

Reporting period ending Measurement date	9/30/2024 9/30/2023	9/30/2023 9/30/2022	9/30/2022 9/30/2021	9/30/2021 9/30/2020	9/30/2020 9/30/2019	9/30/2019 9/30/2018	9/30/2018 9/30/2017	9/30/2017 9/30/2016	9/30/2016 9/30/2015	9/30/2015 9/30/2014
Total pension liability Service cost	\$ 976.727	\$ 916,025	\$ 856.982	\$ 818.624	\$ 762,325	\$ 690,258	\$ 634,067	\$ 691.242	\$ 673.931	\$ 629.885
Interest	3,051,491	2,894,197	2,750,218	2,675,798	2,557,460	2,465,950	2.351.027	2,244,457	2,135,586	2,065,964
Change in excess state money	-	-	-	-	-	(6,262)	(6,566)	-	-	-
Share plan allocation	109,228	32,090	29,991	21,114	11.072	10,654	14,521	-	_	-
Change of benefit terms	-	-	-	· -	(5,346)	-	-	-	-	_
Differences between expected and					,					
actual experience	225,054	204,631	357,327	(340,638)	(50,157)	(243,733)	47,179	(583,314)	-	-
Changes in assumptions	-	-	875,348	(251,710)	349,722	333,666	404,100	658,065	94,951	-
Contributions - buy back	-	-	-	-	-	-	-	-	-	9,362
Benefit payments	(2,225,236)	(1,795,560)	(2,317,877)	(1,672,244)	(1,775,840)	(1,724,415)	(1,636,299)	(1,606,010)	(1,515,765)	(2,242,194)
Net change in total pension liability	2,137,264	2,251,383	2,551,989	1,250,944	1,849,236	1,526,118	1,808,029	1,404,440	1,388,703	463,017
Total pension liability - beginning	40,822,443	38,571,060	36,019,071	34,768,127	32,918,891	31,392,773	29,584,744	28,180,304	26,791,601	26,328,584
Total pension liability - ending (a)	\$ 42,959,707	\$ 40,822,443	\$ 38,571,060	\$ 36,019,071	\$ 34,768,127	\$ 32,918,891	\$ 31,392,773	\$ 29,584,744	\$ 28,180,304	\$ 26,791,601
Discontinuos de la contraction										
Plan fiduciary net position Contributions - employer	\$ 1,474,892	\$ 1,247,172	\$ 1,219,779	f 4 204 442	¢ 4.577.007	\$ 1,413,664	\$ 1,222,727	\$ 1,285,152	\$ 1,321,071	\$ 1,442,276
Contributions - employer Contributions - state	\$ 1,474,892 441,956	\$ 1,247,172 284,463	\$ 1,219,779 281,090	\$ 1,304,143 263,555	\$ 1,577,387 248,819	\$ 1,413,664 227,005	\$ 1,222,727 234,807	228,116	\$ 1,321,071 224,969	\$ 1,442,276 223,515
Contributions - state Contributions - employee	394,876	372,709	354,834	336,298	324,322	299,515	288,097	293,641	287,839	271,215
Contributions - buy back	-	572,705	-	-	024,022	233,313	200,037	233,041	201,000	9,362
Net investment income	3,493,947	(5,842,644)	6.116.937	2.086.610	441.765	2.516.831	2.189.459	1.569.990	216.827	1.579.432
Benefit payments	(2,225,236)	(1,795,560)	(2,317,877)	(1,672,244)	(1,775,840)	(1,724,415)	(1,636,299)	(1,606,010)	(1,515,765)	(2,242,194)
Administrative expenses	(82,000)	(64,075)	(45,259)	(91,393)	(49,691)	(42,005)	(42,590)	(36,728)	(32,903)	(23,615)
Net change in plan fiduciary net position	3,498,435	(5,797,935)	5,609,504	2,226,969	766,762	2,690,595	2,256,201	1,734,161	502,038	1,259,991
Plan fiduciary net position - beginning	28,474,569	34,272,504	28,663,000	26,436,031	25,669,269	22,978,674	20,722,473	18,988,312	18,486,274	17,226,283
Plan fiduciary net position - ending (b)	\$ 31,973,004	\$ 28,474,569	\$ 34,272,504	\$ 28,663,000	\$ 26,436,031	\$ 25,669,269	\$ 22,978,674	\$ 20,722,473	\$ 18,988,312	\$ 18,486,274
• • • • • • • • • • • • • • • • • • • •	·									
City's net pension liability - ending (a) - (b)	\$ 10,986,703	\$ 12,347,874	\$ 4,298,556	\$ 7,356,071	\$ 8,332,096	\$ 7,249,622	\$ 8,414,099	\$ 8,862,271	\$ 9,191,992	\$ 8,305,327
Plan fiduciary net position as a percentage of the total pension liability	74.43%	69.75%	88.86%	79.58%	76.04%	77.98%	73.20%	70.04%	67.38%	69.00%
Covered payroll	\$ 5,129,399	\$ 4,839,247	\$ 4,608,232	\$ 4,539,309	\$ 4,211,980	\$ 3,889,808	\$ 3,741,515	\$ 3,813,519	\$ 3,746,766	\$ 3,522,270
City's net pension liability as a percentage of covered payroll	214.19%	255.16%	93.28%	162.05%	197.82%	186.37%	224.88%	232.39%	245.33%	235.79%

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS GENERAL EMPLOYEES' PENSION

Reporting period ending Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$ 1,9	/ 2023 935,737 937,551	\$ 30/2022 1,673,628 1,676,098	\$ /30/2021 1,446,017 1,446,017	\$ 0/30/2020 1,507,521 1,507,515	\$ 0/30/2019 1,798,603 1,798,603	\$ 9/30/2018 1,739,561 1,739,561	\$ 9/30/2017 1,745,911 1,745,906	\$ 9/30/2016 1,574,760 1,590,471	\$ 9/30/2015 1,291,060 1,291,060	\$ 9/30/2014 1,222,791 1,222,791
Contribution deficiency (excess)	\$	(1,814)	\$ (2,470)	\$ 	\$ 6	\$ 	\$ <u>-</u>	\$ 5	\$ (15,711)	\$ 	\$ <u>-</u>
Covered payroll Contributions as a percentage of covered payroll	\$ 8,9	961,748 21.62%	\$ 7,954,504 21.07%	\$ 6,713,172 21.54%	\$ 6,713,172 22.46%	\$ 6,291,822 28.59%	\$ 5,811,317 29.93%	\$ 5,295,468 32.97%	\$ 4,992,596 31.86%	\$ 4,648,051 27.78%	\$ 4,533,367 26.97%

Notes to the Schedule:

Valuation date: October 1, 2021

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding method: Entry age normal actuarial cost method.

Amortization method: New UAAL amortization bases are amortized over the following amortization periods:

Experience: 10 years.

Assumption/Method Changes: 20 years.

Benefit Changes: 30 years.

Mortality: Healthy Active Lives: Female: RP2000 Generational, 100% White Collar, Scale BB.

Male: RP 2000 Generational, 50% White Collar/50% Blue Collar, Scale BB.
Healthy Retiree Lives: Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB.

Male: RP 2000 Generational, 50% Annuitant White Collar/50% Annuitant Blue Collar, Scale BB.

Beneficiary Lives: Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB.

Beneficiary Lives: Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB.

Male: RP 2000 Generational, 50% Annuitant White Collar/50% Annuitant Blue Collar, Scale BB.

Disables Lives: Female: 100% RP2000 Disabled Female set forward two years.

Male: RP 2000 100% RP2000 Disabled Terriale set forward two years.

 Termination rates:
 Credited Service
 Probability

 Less than 2 Years
 25.00%

2-3 Years 10.00% 4-9 Years 8.50% 10 Years and Greater 5.00%

Retirement age: For members with less than 25 years of credited service, a 100% assumption at age 65. For members with 25 or more years of credited service, an

80% assumption at ages 55 and 56, and a 100% assumption for ages 57 and older. For 35 or more years of credited service, no change to prior

assumption of 100% assumed retirement upon the completion of 35 years of credited service.

Early retirement:

For Members with less than 25 years of credited service, an 8% assumption for each year of eligibility from ages 55-59, and a 25% assumption for each

year of eligibility for ages 60-64. For Members with 25 or more years of credited service, a 25% assumption for 25 to 28 years of credited service, and a

100% assumption for 29 or more years of credited service.

Salary increases: Less than 1 Year, 10.0%; 1 Year, 6.0%; 2-5 Years, 4.5%; 6 Years and Greater, 4.0%

Interest rate: 7.25% per year, compounded annually, net of investment-related expenses.

Payroll growth:

Asset valuation method: Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric four-year average fair value returns, net of fees. It is

possible that over time this technique will produce an insignificant bias above or below fair value.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS FIREFIGHTERS' AND POLICE OFFICERS' PENSION

Reporting period ending Actuarially determined contribution Contributions in relation to the actuarially	\$ 9/30/2023 1,766,050	\$ 9/30/2022 1,501,618	\$ 9/30/2021 1,475,095	\$ 9/30/2020 1,548,358	\$ 9/30/2019 1,803,149	\$ 9/30/2018 1,654,724	\$ 9/30/2017 1,435,619	\$ 9/30/2016 1,494,900	\$ 9/30/2015 1,544,613	\$ 0/30/2014 1,665,681
determined contribution	 1,807,620	 1,499,544	 1,470,878	 1,545,540	 1,815,134	 1,633,145	 1,446,296	 1,513,268	 1,546,040	 1,665,791
Contribution deficiency (excess)	\$ (41,570)	\$ 2,074	\$ 4,217	\$ 2,818	\$ (11,985)	\$ 21,579	\$ (10,677)	\$ (18,368)	\$ (1,427)	\$ (110)
Covered payroll Contributions as a percentage of	\$ 5,129,399	\$ 4,839,247	\$ 4,608,232	\$ 4,539,309	\$ 4,211,980	\$ 3,889,808	\$ 3,741,515	\$ 3,813,519	\$ 3,748,766	\$ 3,522,270
covered payroll	35.24%	30.99%	31.92%	34.05%	43.09%	41.99%	38.66%	39.68%	41.24%	47.29%

Notes to the Schedule:

Valuation date: October 1, 2021

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding method: Entry age normal actuarial cost method.

Amortization method: New UAAL amortization bases are amortized over the following amortization periods:

Experience: 10 years.

Assumption/Method Changes: 20 years.

Benefit Changes: 30 years.

Mortality: Healthy Active Lives: Female: RP2000 Generational, 100% White Collar, Scale BB.

Male: RP 2000 Generational, 50% White Collar/50% Blue Collar, Scale BB.

Healthy Retiree Lives: Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB.

Male: RP 2000 Generational, 50% Annuitant White Collar/50% Annuitant Blue Collar, Scale BB.

Beneficiary Lives: Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB.

Male: RP 2000 Generational, 50% Annuitant White Collar/50% Annuitant Blue Collar, Scale BB.

Disables Lives: Female: 100% RP2000 Disabled Female set forward two years.

Tomale. 100% 14 2000 Bloaded 1 Ginale Set letward the years

Male: RP 2000 100% RP2000 Disabled Male set back four years.

 Termination rates:
 Credited Service
 Probability

 Less than 2 Years
 25.00%

 2-3 Years
 10.00%

 4-9 Years
 8.50%

 10 Years and Greater
 5.00%

Retirement age: Earlier of age 55 and 6 years of service or 25 years of service, regardless of age.

Early retirement: Commencing with the earliest Age (50), Members are assumed to retire with an immediate subsidized benefit at the rate of 10% per year.

Salary increases: Range from 10% with 0 Years of Service to 4.5% with 10+ years of service Interest rate: 7.50% per year, compounded annually, net of investment-related expenses.

Payroll growth: 2.30% for purposes of amortizing the Unfunded Actuarial Accrued Liability.

Asset valuation method: Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric four-year average fair value returns, net of fees. It is

possible that over time this technique will produce an insignificant bias above or below fair value.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PENSION INVESTMENT RETURNS

Measurement date	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014
General Employees: Annual money-weighted rate of return, net of investment expenses	10.68%	-13.83%	21.66%	4.18%	1.21%	8.31%	11.09%	8.95%	1.31%	9.41%
Firefighters' and Police Officers' Pension Plan: Annual money-weighted rate of return, net of investment expenses	12.38%	-17.22%	21.91%	7.79%	1.74%	11.09%	10.77%	8.42%	1.19%	9.27%

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS

Reporting period ending Measurement date	9/30/2023 9/30/2022	9/30/2022 9/30/2021	9/30/2021 9/30/2020	9/30/2020 9/30/2019	9/30/2019 9/30/2018	9/30/2018 9/30/2017
Service cost	\$ 146,241	\$ 189,222	\$ 168,967	\$ 154,393	\$ 167,465	\$ 100,064
Interest	55,689	67,465	93,499	110,279	97,594	53,355
Changes in assumptions and other inputs Differences between expected and	(397,164)	(23,275)	262,864	193,193	(131,624)	(122,700)
actual experience	(128,838)	(628,880)	(283,095)	(423,645)	(73,035)	852,753
Benefit payments	(64,159)	(74,204)	(75,205)	(113,124)	(89,114)	(78,336)
Net change in total OPEB liability	(388,231)	(469,672)	167,030	(78,904)	(28,714)	805,136
Total OPEB liability - beginning	2,177,370	2,647,042	2,480,012	2,558,916	2,587,630	1,782,494
Total OPEB liability - ending	\$ 1,789,139	\$ 2,177,370	\$ 2,647,042	\$ 2,480,012	\$ 2,558,916	\$ 2,587,630
Covered employee payroll	\$ 14,120,196	\$ 11,778,257	\$ 10,977,429	\$ 10,730,625	\$ 9,289,093	\$ 9,080,247
City's total OPEB liability as a percentage of covered employee payroll	12.67%	18.49%	24.11%	23.11%	27.55%	28.50%

Notes to the Schedule:

For the City's defined benefit OPEB plan, there are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the OPEB plan.

GASB Statement 75 defined covered employee payroll as the payroll of employees that are provided with OPEB through the OPEB plan, including employees terminated during the measurement period.

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Ending September 30, 2023:	4.77%
Fiscal Year Ending September 30, 2022:	2.43%
Fiscal Year Ending September 30, 2021:	2.41%
Fiscal Year Ending September 30, 2020:	3.58%
Fiscal Year Ending September 30, 2019:	4.15%
Fiscal Year Ending September 30, 2018:	3.60%
Fiscal Year Ending September 30, 2017:	3.06%

The schedule will present 10 years of information once it is accumulated.

Combining and Individual Fund Statements and Schedules



Nonmajor Governmental Funds

Federal Forfeiture Fund – This fund is similar in nature to the Law Enforcement Trust Fund but is used to account for property seized in violation.

Tree Trust Fund – This fund is established for purposes of tree protection, tree preservation and purchase and replacement of trees within the City. Funds are derived from donations, penalties and fines established in the Land Development Code.

HDC (Historic District Trust) Fund – This fund was established to support the presentation of historic structures deemed significant to the City's cultural fabric and are protected by public review. This fund will also enhance the continued vitality of the downtown historic district by offering programs to educate the community.

Community Development Block Grant Fund – This fund was created to account for repayment of the mortgage for Brett's Restaurant.

Land Conservation Trust Fund – This fund was established for purposes to acquire, protect and manage environmentally sensitive lands that contain natural upland or wetland communities, native plant communities, rare and endangered flora and fauna, endemic species and endangered species habitat.

Building Fees Fund – The Building Department is dedicated to providing a full range of public safety services related to building including permit review, building inspections, Community Rating System Program and Floodplain management. The Department achieves its commitment to professional, efficient, and responsive public service through emphasis on citizen safety, quality employees and adherence to responsible building principles. Adhering to Department practices, City Code, the Florida Building Code, and utilizing current technologies provides a safe environment for the citizens of Fernandina Beach.

Cemetery Fund – The Cemetery Division is responsible for maintaining a clean and peaceful presentation of the facility grounds. The selling of burial lots and permitting of burials and monuments is also the responsibility of this division. Assisting visitors in locating of specific grave sites as well as researching areas in the ancient section by using past burial records.

Community Redevelopment Area Fund – The purpose of the CRA is to improve the City's historic waterfront area. Incremental ad valorem tax receipts will provide the basis of funding in the future.

Law Enforcement Recovery Fund – The source of revenue for this fund is unclaimed/abandoned cash and/or property. The funds are restricted for the sole purpose that they can only be used for specific law enforcement activities relating to the mission of the agency.

Bond Debt Service Fund – This fund accounts for the payment of debt service on the City's General Obligation Bonds. These bonds were issued to fund various land preservation and recreation/park projects.

Capital Expansion Fund – This fund accounts for the revenues and expenditures for development impact fees. These fees are collected at the time of the issuance of building permits to partially offset the capital cost of providing certain services due to City growth. Florida law prohibits the use of these funds for repair or maintenance, personnel, or capital replacement. Rather, the funds must only be used for expansion of police, fire, recreation and parks or City administration equipment or facilities.

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2023

				Spe	ecial I	Revenue Fui	nds				
	Fo	ederal orfeiture Fund		Tree Trust Fund		HDC Fund		Community Development Block Grant Fund		Land nservation Trust Fund	
Assets											
Cash and cash equivalents	\$	77,272	\$	533,133	\$	108,737	\$	466	\$	83,434	
Accounts receivable, net		-		-		-		-		-	
Due from other governments Restricted cash and cash equivalents		-		-		-		-		-	
Total assets	\$	77,272	\$	533,133	\$	108,737	\$	466	\$	83,434	
Liabilities and fund balances											
Liabilities											
Accounts payable	\$	_	\$	22,823	\$	449	\$	_	\$	_	
Total liabilities	<u> </u>	-	_	22,823	_	449		-	_	-	
Fund balances											
Restricted for:											
Public safety		77,272		-		-		-		-	
Community development		-		-		-		466		-	
Land conservation		-		-		-		-		83,434	
Building inspection		-		-		-		-		-	
Capital improvements		-		-		-		-		-	
Committed for:											
Conservation and resource											
management		-		510,310		-		-		-	
Historical District Trust		-		-		108,288		-		-	
Cemetery											
Assigned for:											
Cemetery				-		-		-		-	
Total fund balances		77,272		510,310		108,288		466		83,434	
Total liabilities and fund balances	\$	77,272	\$	533,133	\$	108,737	\$	466	\$	83,434	

	Special R	evenue Funds		Debt Service Fund	Capital Projects Funds	
Building Fees Fund	Cemetery Fund	Community Redevelopment Area Fund	Law Enforcement Recovery Fund	Bond Debt Service Fund	Capital Expansion Fund	Total Nonmajor Governmental Funds
\$ 3,106,120 - -	\$ 1,515,508 187	\$ 243,549 - -	\$ 218,640 - 19,680	\$ - - -	\$ 6,685,817 - 19,808	\$ 12,572,676 187 39,488
\$ 3,106,120	\$ 1,515,695	753,414 \$ 996,963	\$ 238,320	\$ -	\$ 6,705,625	753,414 \$ 13,365,765
\$ 166,602 166,602	\$ 9,878 9,878	\$ 25,105 25,105	\$ 34,536 34,536	\$ -	\$ 16,520 16,520	\$ 275,913 275,913
- - 2,939,518 -	- - - -	971,858 - - -	203,784 - - -	- - - -	- - - 6,689,105	77,272 1,176,108 83,434 2,939,518 6,689,105
-	- 1,347,177 158,640	- - -	- - -	- - -	- - -	510,310 108,288 1,347,177 158,640
2,939,518 \$ 3,106,120	1,505,817 \$ 1,515,695	971,858 \$ 996,963	203,784 \$ 238,320	\$ -	6,689,105 \$ 6,705,625	13,089,852 \$ 13,365,765

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

		Spe	ecial F	Special Revenue Funds											
	ederal orfeiture Fund	 Tree Trust Fund		HDC Fund	Community Development Block Grant Fund		Land Conservatio Trust Fund								
Revenues															
Property taxes	\$ -	\$ -	\$	-	\$	-	\$	-							
Licenses and permits	-	-		-		-		-							
Impact fees	-	-		-		-		-							
Intergovernmental revenue	-	-		-		-		-							
Charges for services	-	-		19,026		-		-							
Fines and forfeitures	13,336	-		-		-		_							
Investment earnings	560	4,278		866		915		1,066							
Miscellaneous revenues	_	88,025		_		_		82,832							
Total revenues	13,896	92,303		19,892		915		83,898							
Expenditures															
Current															
General government	-	56,308		2,000		-		4,877							
Public safety	8,833	-		-		-		-							
Physical environment	· -	_		_		_		_							
Debt service															
Principal retirement	_	_		_		_		_							
Interest	_	_		_		_		_							
Capital outlay	11,048	_		_		106,613		146,764							
Total expenditures	19,881	56,308		2,000		106,613		151,641							
Excess (deficiency) of revenues															
over (under) expenditures	(5,985)	 35,995		17,892		(105,698)		(67,743)							
Other Financing Sources (Uses) Sale of capital assets Transfers to other funds	14,703	-		-		-		-							
Total other financing sources (uses)	14,703														
Net change in fund balance	8,718	35,995		17,892		(105,698)		(67,743)							
Fund balances, beginning	 68,554	 474,315		90,396		106,164		151,177							
Fund balances, ending	\$ 77,272	\$ 510,310	\$	108,288	\$	466	\$	83,434							

Special		evenue Funds		Debt Service Fund	Capital Projects Funds	
Building Fees Fund	Cemetery Fund	Community Redevelopment Area Fund	Law Enforcement Recovery Fund	Bond Debt Service Fund	Capital Expansion Fund	Total Nonmajor Governmental Funds
\$ -	\$ -	\$ 143,306	\$ -	\$ -	\$ -	\$ 143,306
1,117,584	5,415	-	· -	-	· -	1,122,999
-	-	-	-	-	1,012,587	1,012,587
-	-	-	227,402	-	19,879	247,281
-	242,498	-	· -	-	· -	261,524
-	-	-	-	-	-	13,336
29,288	32,946	8,895	1,877	-	76,591	157,282
-	-	-	-	-	-	170,857
1,146,872	280,859	152,201	229,279	-	1,109,057	3,129,172
		40 447				444 202
1,530,435	-	48,117	- 45 272	-	-	111,302
1,530,435	133,435	-	15,373	-	-	1,554,641 133,435
-	133,433	-	-	-	-	133,433
_	_	49,344	_	_	_	49,344
_	_	21,069	_	_	_	21,069
29,077	_	263,058	171,552	_	388,772	1,116,884
1,559,512	133,435	381,588	186,925		388,772	2,986,675
(412,640)	147,424	(229,387)	42,354		720,285	142,497
12,033	5,250 -	-	13,040	- (6,566)	-	45,026 (6,566)
12,033	5,250		13,040	(6,566)		38,460
(400,607)	152,674	(229,387)	55,394	(6,566)	720,285	180,957
3,340,125	1,353,143	1,201,245	148,390	6,566	5,968,820	12,908,895
\$ 2,939,518	\$ 1,505,817	\$ 971,858	\$ 203,784	\$ -	\$ 6,689,105	\$ 13,089,852

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - FEDERAL FORFEITURE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts							ance with
		Original		Final	Actual		Fina	al Budget
Revenues			_				_	40.000
Fines and forfeitures	\$	2,500	\$	2,500	\$	13,336	\$	10,836
Other revenue		300		300		560		260
Total revenues		2,800		2,800		13,896		11,096
Expenditures								
Current								
Public safety		15,000		36,900		8,833		28,067
Capital outlay		15,000		11,100		11,048		52
Total expenditures		30,000		48,000		19,881		28,119
(Deficiency) of revenues under expenditures		(27,200)		(45,200)		(5,985)		39,215
Other financing sources								
Sale of capital assets		_		-		14,703		14,703
Total other financing uses		-		-		14,703		14,703
Change in fund balance		(27,200)		(45,200)		8,718		53,918
Fund balance, beginning of year		68,554		68,554		68,554		
Fund balance, end of year	\$	41,354	\$	23,354	\$	77,272	\$	53,918

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - TREE TRUST FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts						Vari	ance with
	0	riginal		Final		Actual	Fina	al Budget
Revenues								
Investment earnings	\$	1,400	\$	1,400	\$	4,278	\$	2,878
Miscellaneous revenues		130,000		130,000		88,025		(41,975)
Total revenues		131,400		131,400		92,303		(39,097)
Expenditures								
Current								
General government		317,063		317,063		56,308		260,755
Capital outlay		15,000		15,000		· -		15,000
Total expenditures		332,063		332,063		56,308		275,755
Change in fund balance		(200,663)		(200,663)		35,995		236,658
Fund balance, beginning of year		474,315		474,315		474,315		
Fund balance, end of year	\$	273,652	\$	273,652	\$	510,310	\$	236,658

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - HDC FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

		Budgeted Amounts						Variance with		
	0	riginal		Final	Actual		Final Budget			
Revenues										
Charges for services	\$	13,700	\$	13,700	\$	19,026	\$	5,326		
Investment earnings		-		-		866		866		
Total revenues		13,700		13,700		19,892		6,192		
Expenditures										
Current										
General government		34,250		34,250		2,000		32,250		
Total expenditures		34,250		34,250		2,000		32,250		
Change in fund balance		(20,550)		(20,550)		17,892		38,442		
Fund balance, beginning of year		90,396		90,396		90,396				
Fund balance, end of year	\$	69,846	\$	69,846	\$	108,288	\$	38,442		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - COMMUNITY DEVELOPMENT BLOCK GRANT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amo				Actual			nce with Budget
Revenues	Φ.	500	•	500	•	045	•	445
Investment earnings	\$	500	\$	500	\$	915	\$	415
Total revenues		500		500		915		415
Expenditures								
Capital outlay		106,613		106,613		106,613		
Total expenditures		106,613		106,613		106,613		-
Change in fund balance	(106,113)		(106,113)		(105,698)		415
Fund balance, beginning of year		106,164		106,164		106,164		
Fund balance, end of year	\$	51	\$	51	\$	466	\$	415

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - LAND CONSERVATION TRUST FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Amounts						Variance with Final Budget	
	Original		Final		Actual			
Revenues								
Investment earnings	\$	1,500	\$	1,500	\$	1,066	\$	(434)
Miscellaneous revenues		-		-		82,832		82,832
Total revenues		1,500		1,500		83,898		82,398
Expenditures								
Current								
General government		-		6,350		4,877		1,473
Capital outlay		153,116		146,766		146,764		2
Total expenditures		153,116		153,116		151,641		1,475
Change in fund balance		(151,616)		(151,616)		(67,743)		83,873
Fund balance, beginning of year		151,177		151,177		151,177		
Fund balance, end of year	\$	(439)	\$	(439)	\$	83,434	\$	83,873

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUILDING FEES FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget
Revenues Licenses and permits Investment earnings	\$ 1,014,472 -	\$ 1,014,472 -	\$ 1,117,584 29,288	\$ 103,112 29,288
Total revenues	1,014,472	1,014,472	1,146,872	132,400
Expenditures				
Current				
Public safety	2,141,150	2,611,150	1,530,435	1,080,715
Capital outlay	500,000	30,000	29,077	923
Total expenditures	2,641,150	2,641,150	1,559,512	1,081,638
Deficiency of revenues				
under expenditures	(1,626,678)	(1,626,678)	(412,640)	1,214,038
Other financing sources				
Sale of capital assets	-	-	12,033	12,033
Total other financing sources	_		12,033	12,033
Change in fund balance	(1,626,678)	(1,626,678)	(400,607)	1,226,071
Fund balance, beginning of year	3,340,125	3,340,125	3,340,125	
Fund balance, end of year	\$ 1,713,447	\$ 1,713,447	\$ 2,939,518	\$ 1,226,071

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - CEMETERY FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgete	d Amounts		Variance with
	Original	Final	Actual	Final Budget
Revenues				
Licenses and permits	\$ 3,900	\$ 3,900	\$ 5,415	\$ 1,515
Charges for services	132,500	132,500	242,498	109,998
Investment earnings	13,000	13,000	32,946	19,946
Total revenues	149,400	149,400	280,859	131,459
Expenditures				
Current				
Physical environment	148,833	148,833	133,435	15,398
Total expenditures	148,833	148,833	133,435	15,398
Excess of revenues over expenditures	567	567	147,424	116,061
Other financing sources				
Sale of capital assets	-	-	5,250	5,250
Total other financing sources	-	_	5,250	5,250
Change in fund balance	567	567	152,674	146,857
Fund balance, beginning of year	1,353,143	1,353,143	1,353,143	
Fund balance, end of year	\$ 1,353,710	\$ 1,353,710	\$ 1,505,817	\$ 146,857

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - COMMUNITY REDEVELOPMENT AREA FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

		Budgeted Original	Am	ounts Final		Actual	Variance with Final Budget	
Revenues		Jilgiliai		Fillal		Actual	FIII	ai buuget
Property taxes	\$	143,306	\$	143,306	\$	143,306	\$	_
Investment earnings	Ψ	500	Ψ	500	Ψ	8,895	Ψ	8,395
Total revenues		143,806		143,806		152,201		8,395
Expenditures								
Current								
General government		-		59,742		48,117		11,625
Debt service								
Principal retirement		49,267		49,267		49,344		(77)
Interest		21,271		21,271		21,069		202
Capital outlay		1,008,910		1,008,510		263,058		745,452
Total expenditures		1,079,448		1,138,790		381,588		757,202
Change in fund balance		(935,642)		(994,984)		(229,387)		765,597
Fund balance, beginning of year		1,201,245		1,201,245		1,201,245		
Fund balance, end of year	\$	265,603	\$	206,261	\$	971,858	\$	765,597

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - LAW ENFORCEMENT RECOVERY FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted Original	Amo	ounts Final	Actual		ance with al Budget
Revenues						
Intergovernmental revenues	\$ 227,402	\$	227,402	\$ 227,402	\$	
Investment earnings	 			 1,877		1,877
Total revenues	 227,402		227,402	 229,279		1,877
Expenditures						
Current						
Public safety	29,402		31,602	15,373		16,229
Capital outlay	234,433		232,233	171,552		60,681
Total expenditures	263,835		263,835	186,925		76,910
Excess (deficiency) of revenues over						
(under) expenditures	 (36,433)		(36,433)	 42,354		78,787
Other financing sources						
Sale of capital assets	_		_	13,040		13,040
Total other financing sources	-		-	13,040		13,040
Change in fund balance	(36,433)		(36,433)	55,394		91,827
Fund balance, beginning of year	 148,390		148,390	 148,390		
Fund balance, end of year	\$ 111,957	\$	111,957	\$ 203,784	\$	91,827

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – UTILITY TAX FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted	Amounts		Variance with Final Budget		
	Original	Final	Actual			
Revenues						
Other taxes	\$ 2,058,453	\$ 2,058,453	\$ 2,211,224	\$ 152,771		
Investment earnings	5,000	5,000	8,907	3,907		
Total revenues	2,063,453	2,063,453	2,220,131	156,678		
Excess of revenues						
over expenditures	2,063,453	2,063,453	2,220,131	156,678		
Other financing uses						
Transfers out	(2,500,000)	(2,500,000)	(2,500,000)	-		
Total other financing sources	(2,500,000)	(2,500,000)	(2,500,000)	-		
Change in fund balance	(436,547)	(436,547)	(279,869)	156,678		
Fund balance, beginning of year	1,340,139	1,340,139	1,340,139			
Fund balance, end of year	\$ 903,592	\$ 903,592	\$ 1,060,270	\$ 156,678		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – LAW ENFORCEMENT TRUST FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

		Budgeted Amounts						ariance with	
	0	riginal		Final		ctual	Final	Budget	
Revenues									
Fines and forfeitures	\$	-	\$	-	\$	695	\$	695	
Investment earnings		22		22		28		6	
Total revenues		22		22		723		701	
Change in fund balance		22		22		723		701	
Fund balance, beginning of year		2,804		2,804		2,804			
Fund balance, end of year	\$	2,826	\$	2,826	\$	3,527	\$	701	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BOND DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budge	Budgeted Amounts				Variance wit		
	Original		Final	Actual		Final Budget		
Revenues								
Investment earnings	\$	- \$	-	\$	-	\$	-	
Total revenues		Ξ =			-			
Other financing uses								
Transfers out		-	-		(6,566)		(6,566)	
Total other financing uses		Ξ =			(6,566)		(6,566)	
Change in fund balance		-	-		(6,566)		(6,566)	
Fund balance, beginning of year	6,56	6	6,566		6,566			
Fund balance, end of year	\$ 6,56	6 \$	6,566	\$	_	\$	(6,566)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - CAPITAL IMPROVEMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
Revenues				
Intergovernmental revenue	\$ 2,233,144	\$ 4,276,140	\$ 655,925	\$ (3,620,215)
Investment earnings	8,000	8,000	19,613	11,613
Miscellaneous revenues	154,625	154,625	-	(154,625)
Total revenues	2,395,769	4,438,765	675,538	(3,763,227)
Expenditures				
Debt service				
Principal retirement	132,452	132,452	132,453	(1)
Interest	16,664	16,664	16,663	1
Capital outlay	6,256,256	8,201,452	3,561,296	4,640,156
Total expenditures	6,405,372	8,350,568	3,710,412	4,640,156
Deficiency of revenues				
under expenditures	(4,009,603)	(3,911,803)	(3,034,874)	876,929
Other financing sources				
Transfers in	4,009,603	3,911,803	3,911,803	_
Total other financing sources	4,009,603	3,911,803	3,911,803	-
Change in fund balance	-	-	876,929	876,929
Fund balance, beginning of year	1,673,735	1,673,735	1,673,735	
Fund balance, end of year	\$ 1,673,735	\$ 1,673,735	\$ 2,550,664	\$ 876,929

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - CAPITAL EXPANSION FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budgeted	d Amounts		Variance with
	Original	Final	Actual	Final Budget
Revenues				
Impact fees	\$ 890,000	\$ 890,000	\$ 1,012,587	\$ 122,587
Intergovernmental revenue	60,000	60,000	19,879	(40,121)
Investment earnings	25,000	25,000	76,591	51,591
Total revenues	975,000	975,000	1,109,057	134,057
Expenditures Capital outlay Total expenditures	505,000 505,000	507,000 507,000	388,772 388,772	118,228 118,228
Change in fund balance	470,000	468,000	720,285	252,285
Fund balance, beginning of year	5,968,820	5,968,820	5,968,820	
Fund balance, end of year	\$ 6,438,820	\$ 6,436,820	\$ 6,689,105	\$ 252,285

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - OTHER CAPITAL IMPROVEMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

		Amounts		Variance with
_	Original	Final	Actual	Final Budget
Revenues				
Investment earnings	\$ 5,000	\$ 5,000	\$ 36,990	\$ 31,990
Total revenues	5,000	5,000	36,990	31,990
Expenditures				
Capital outlay	3,970,299	3,970,299	1,109,917	2,860,382
Total expenditures	3,970,299	3,970,299	1,109,917	2,860,382
Change in fund balance	(3,965,299)	(3,965,299)	(1,072,927)	2,892,372
Fund balance, beginning of year	4,930,806	4,930,806	4,930,806	
Fund balance, end of year	\$ 965,507	\$ 965,507	\$ 3,857,879	\$ 2,892,372

INTERNAL SERVICE FUNDS

Central Garage Fund – To provide preventative maintenance and repairs to all City vehicles, and equipment – the Fleet Maintenance Division purchases, maintains, and disposes of all City vehicles and equipment. This division assists contractors with outsourced repairs. This division purchases and distributes fuel by means of an on-site fuel station. Partial functions of the Sanitation Department also fall under the responsibility of the Fleet Division and include: annual recycling events, web updates, recycle program, etc.

Utility Billing Fund – To provide excellent customer service to all internal and external customers. To assist customers by phone or in person with their water, sewer, and garbage billing questions, new or disconnection of service, change in customer account information, complaints, adjustments, etc. To post all payments delivered by mail or in person to customer's accounts as received daily. Balance all revenue received daily to the cash receipts report. Compute, audit, print, and mail bills by cycles weekly. Audit delinquent accounts weekly by cycle and mail the customers disconnect notices if applicable. If delinquent balance is not paid within ten days of notice, meter is disconnected for non-payment.

Utility Administration Fund – Performs administrative, budgeting, planning, engineering, purchasing, and inventory control for the Water and Wastewater divisions within the Utilities Department; file permits with various federal, state and county agencies for projects; file monthly operating reports to state agencies; functions as support staff for City Hall; provides courteous service in response to citizen requests/complaints.



COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS SEPTEMBER 30, 2023

	Garage Billing		Utility Billing Fund	Adm	Utility inistration Fund	Total	
Assets							
Current assets:							
Cash and investments	\$	73,909	\$	296,286	\$	59,825	\$ 430,020
Accounts receivable, net of allowance		1,565		6,694		-	8,259
Prepaid expenses		-		2,104		268	2,372
Inventory		53,835		-		-	53,835
Total current assets		129,309		305,084		60,093	494,486
Noncurrent assets:							
Capital assets, net		258,993		-		1,658	260,651
Total noncurrent assets	_	258,993				1,658	260,651
Total assets		388,302		305,084		61,751	 755,137
Liabilities							
Current liabilities:							
Accounts payable and accrued expenses		22,729		19,287		20,679	62,695
Compensated absences		36,851		19,300		43,054	99,205
Total current liabilities	_	59,580		38,587		63,733	161,900
Total liabilities		59,580		38,587		63,733	 161,900
Net position (deficit)							
Investment in capital assets		258.993		_		1.658	260.651
Unrestricted		69,729		266,497		(3,640)	332,586
Total net position (deficit)	\$	328,722	\$	266,497	\$	(1,982)	\$ 593,237

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Central Garage Fund	Utility Billing Fund	Utility Administration Fund	Total
Operating revenues				
Charges for services	\$ 1,078,423	\$ 553,633	\$ 618,660	\$ 2,250,716
Fees, rentals and miscellaneous	4,210			4,210
Total operating revenues	1,082,633	553,633	618,660	2,254,926
Operating expenses				
Personnel services and benefits	325,726	466,283	547,878	1,339,887
Materials, supplies and other	829,459	137,007	48,434	1,014,900
Depreciation and amortization	32,059	-	390	32,449
Total operating expenses	1,187,244	603,290	596,702	2,387,236
Operating income (loss)	(104,611)	(49,657)	21,958	(132,310)
Nonoperating revenues				
Interest income	1,098	2,666	422	4,186
Gain on sale of capital assets	49,279	-	-	49,279
Total nonoperating revenues	50,377	2,666	422	53,465
Income (loss) before transfers	(54,234)	(46,991)	22,380	(78,845)
Transfers				
Transfers out	(111,838)	-	-	(111,838)
Total transfers	(111,838)			(111,838)
Change in net position	(166,072)	(46,991)	22,380	(190,683)
Total net position (deficit), beginning of year	494,794	313,488	(24,362)	783,920
Total net position (deficit), end of year	\$ 328,722	\$ 266,497	\$ (1,982)	\$ 593,237

COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

		Central Garage Fund		Utility Billing Fund	Adn	Utility ninistration Fund		Total
Cash flows from operating activities	Φ.	4 004 000	•	FF4 004	•	040.000	•	0.050.700
Cash received for interfund services	\$	1,081,068	\$	554,034	\$	618,660		2,253,762
Cash paid to suppliers for goods and services		(850,199)		(134,610)		(46,750)		(1,031,559)
Cash paid to employees for services and benefits		(317,337)		(460,196)		(546,330)		(1,323,863)
Net cash provided by (used in) operating activities		(86,468)		(40,772)		25,580		(101,660)
Cash flows from noncapital financing activities								
Transfer to other funds		(111,838)		<u>-</u>		-		(111,838)
Net cash used in noncapital financing activities		(111,838)						(111,838)
Cash flows from capital and related financing activities								
Acquisition and construction of capital assets		(8,764)		_		-		(8,764)
Cash received from sale of capital assets		49,279		-		-		49,279
Net cash provided by capital and related financing activities		40,515		-		-		40,515
Cash flows from investing activities								
Interest received		1,098		2,666		422		4,186
Net cash provided by investing activities		1,098		2,666		422		4,186
Net change in cash and investments		(156,693)		(38,106)		26,002		(168,797)
Cash and investments, beginning of year		230,602		334,392		33,823		598,817
Cash and investments, end of year	\$	73,909	\$	296,286	\$	59,825	\$	430,020
Cash and investments classified as								
Cash and investments	\$	73,909	\$	296,286	\$	59,825	\$	430,020
Reconciliation of operating income (loss) to net								
cash provided by (used in) operating activities	•	(404.044)	•	(40.057)	•	04.050	•	(100.010)
Operating income (loss)	\$	(104,611)	\$	(49,657)	\$	21,958	\$	(132,310)
Adjustment to reconcile operating loss to net cash								
provided by (used in) operating activities: Depreciation		32,059				390		32,449
Change in operating assets and liabilities:		32,039		-		390		32,449
(Increase) decrease in assets:								
Accounts receivable		(1,565)		401		_		(1,164)
Prepaids		(1,000)		(100)		(268)		(368)
Inventory		(11,611)		-		(=55)		(11,611)
Increase (decrease) in liabilities:		(/ /						, ,/
Accounts payable		(9,129)		2,497		1,952		(4,680)
Compensated absences payable		8,389		6,087		1,548		16,024
Net cash provided by (used in) operating activities	\$	(86,468)	\$	(40,772)	\$	25,580	\$	(101,660)



Fiduciary Funds

Fiduciary funds are used to account for assets held by the City in a trustee capacity for individuals, private organizations or other governments.

General Employees' Pension Plan – To account for the City's single employer defined benefit pension plan which provides pension benefits for full-time general employees.

Firefighters' and Police Officers' Pension Plan – To account for the City's single employer defined benefit pension plan which provides pension benefits for full-time firefighters and police officers.



COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS SEPTEMBER 30, 2023

	General Employees' Pension Plan	Firefighters' and Police Officers' Pension Plan	Total
ASSETS	T CHOIGHT IGH	T CHOIGHT IUH	Total
Cash and cash equivalents	\$ 1,614,047	\$ 1,255,788	\$ 2,869,835
Contributions receivable	-	5	5
Interest receivable	46,021	44,797	90,818
Investments, at fair value			
U.S. government and agency securities	772,380	1,015,976	1,788,356
Mortgages and federal agency securities	1,741,535	2,296,107	4,037,642
Corporate bonds	1,829,219	2,397,238	4,226,457
Real estate fund	2,796,311	3,202,276	5,998,587
Equity securities	19,651,988	21,838,745	41,490,733
Total investments	26,791,433	30,750,342	57,541,775
Total assets	\$ 28,451,501	\$ 32,050,932	\$ 60,502,433
LIABILITIES			
Accounts payable	\$ 55,709	\$ 129,839	\$ 185,548
Total liabilities	55,709	129,839	185,548
NET POSITION			
Restricted for pension benefits	28,395,792	31,921,093	60,316,885
Total liabilities and net position	\$ 28,451,501	\$ 32,050,932	\$ 60,502,433

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION TRUST FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

	General Employees' Pension Plan	Firefighters' and Police Officers' Pension Plan	Total
ADDITIONS			
Contributions			
City	\$ 1,935,738	\$ 1,433,322	\$ 3,369,060
Employees	599,923	394,963	994,886
State of Florida	-	441,956	441,956
Total contributions	2,535,661	2,270,241	4,805,902
Investment income			
Interest and dividends	650,407	668,062	1,318,469
Net appreciation in the fair value			
of investments	2,143,853	2,950,693	5,094,546
Investment expense	(92,217)	(135,236)	(227,453)
Net investment income	2,702,043	3,483,519	6,185,562
Total additions	5,237,704	5,753,760	10,991,464
DEDUCTIONS			
Pension benefits	1,803,364	1,750,223	3,553,587
Lump sum distributions	64,336	475,013	539,349
Administrative expenses	96,981	82,000	178,981
Total deductions	1,964,681	2,307,236	4,271,917
Net change in plan net position	3,273,023	3,446,524	6,719,547
Plan net position, restricted for pension benefits:			
Beginning of year	25,122,769	28,474,569	53,597,338
End of year	\$ 28,395,792	\$ 31,921,093	\$ 60,316,885

Statistical Section

This part of the City of Fernandina Beach's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents

Financial Trends (Pages 94 - 98) (Tables 1 - 4)

These schedules contain trend information to help the reader understand how the City's financial performance and well-being has changed over time.

Revenue Capacity (Pages 99 – 103) (Tables 5 – 9)

These schedules contain information to help the reader assess the City's most significant sources of revenue.

<u>Debt Capacity (Pages 104 – 107) (Tables 10 – 13)</u>

These schedules contain information to help the reader assess the affordability of the City's current level of debt and the City's ability to issue debt in the future.

Demographics and Economic Information (Pages 108 and 109) (Tables 14 and 15)

These schedules offer demographics and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Operating Information (Pages 110 – 112) (Tables 16 – 18)

These schedules contain information regarding the number of employees, the operating indicators, and the capital assets used in the various functions and programs.

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Report for the relevant year.



NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (Schedule 1)

	FISCAL YEAR									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Governmental Activities: Net Investment in Capital Assets Restricted Unrestricted (2) Total Governmental Activities Net Position	\$ 39,406,087	\$ 31,979,561	\$ 29,263,400	\$ 27,439,500	\$ 24,367,016	\$ 23,584,000	\$ 22,959,982	\$ 22,255,738	\$ 21,363,150	\$ 20,086,968
	10,968,240	10,987,278	8,949,357	8,493,508	8,287,039	7,320,960	4,133,646	3,126,644	2,919,530	2,820,795
	10,192,248	10,084,403	2,040,093	(1,886,395)	(1,795,780)	(4,860,371)	(4,182,808)	(4,916,921)	(6,495,182)	5,573,556
	\$ 60,566,575	\$ 53,051,242	\$ 40,252,850	\$ 34,046,613	\$ 30,858,275	\$ 26,044,589	\$ 22,910,820	\$ 20,465,461	\$ 17,787,498	\$ 28,481,319
Business-Type Activities: Net Investment in Capital Assets Restricted Unrestricted ⁽²⁾ Total Business-Type Activities Net Position	\$ 41,626,262	\$ 41,820,253	\$ 31,656,480	\$ 29,141,671	\$ 26,496,040	\$ 24,293,174	\$ 19,971,800	\$ 21,758,186	\$ 21,519,553	\$ 19,562,429
	1,461,690	1,554,176	1,929,642	2,056,475	2,187,063	1,510,257	1,346,122	631,824	444,527	575,878
	19,520,229	18,104,426	17,556,704	14,561,303	11,074,620	10,467,704	9,570,979	8,012,813	6,208,903	6,299,731
	\$ 62,608,181	\$ 61,478,855	\$ 51,142,826	\$ 45,759,449	\$ 39,757,723	\$ 36,271,135	\$ 30,888,901	\$ 30,402,823	\$ 28,172,983	\$ 26,438,038
Total: Net Investment in Capital Assets ⁽¹⁾ Restricted Unrestricted ⁽²⁾ Total Net Position	\$ 81,032,349	\$ 73,799,814	\$ 60,919,880	\$ 56,581,171	\$ 50,863,056	\$ 47,877,174	\$ 42,931,782	\$ 44,013,924	\$ 42,882,703	\$ 39,649,397
	12,429,930	12,541,454	10,878,999	10,549,983	10,474,102	8,831,217	5,479,768	3,758,468	3,364,057	3,396,673
	29,712,477	28,188,829	19,596,797	12,674,908	9,278,840	5,607,333	5,388,171	3,095,892	(286,279)	11,873,287
	\$ 123,174,756	\$ 114,530,097	\$ 91,395,676	\$ 79,806,062	\$ 70,615,998	\$ 62,315,724	\$ 53,799,721	\$ 50,868,284	\$ 45,960,481	\$ 54,919,357

⁽¹⁾ Fiscal year 2012 net investment in capital assets has been restated due to the implementation of GASB 63 and 65. (2) Fiscal year 2014 unrestricted net position has been restated due to the implementation of GASB 68.

CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (Schedule 2)

EXPENSES Governmental Activities: General Government Public Safety Physical Environment Transportation Economic Environment Human Services	\$ 7,644,271 14,809,871 131,630	2022 \$ 6,624,029	2021	2020	2019	2018	2017	2016	2015	2014
Governmental Activities: General Government Public Safety Physical Environment Transportation Economic Environment	14,809,871	\$ 6 624 020								
General Government Public Safety Physical Environment Transportation Economic Environment	14,809,871	\$ 6624.020								
Public Safety Physical Environment Transportation Economic Environment	14,809,871									
Physical Environment Transportation Economic Environment	, ,	,. ,	\$ 6,331,488	\$ 5,071,080	\$ 4,794,176	\$ 4,645,880	\$ 4,163,808	\$ 3,789,868	\$ 3,720,751	\$ 3,515,960
Transportation Economic Environment		11,869,832	12,171,877	12,632,726	11,595,342	11,077,039	10,358,556	9,830,929	9,614,391	9,879,821
Economic Environment	- ,	162,880	164,652	232,336	1,506,579	1,639,299	- 400.754	-	4 070 405	4.055.405
	2,262,409	2,128,742	2,180,181	2,296,521	2,694,817	3,403,051	3,429,751	2,094,050	1,972,165	1,955,405
Human Services	113,135	75,432	73,461	69,185	77,153	783,494	52,414	47,184	47,379	35,494
	125,853	121,025	399,486	383,930	55,418	52,811	45,666	42,871	172,992	497,085
Culture and Recreation	4,866,811 35.037	4,191,941 49,856	3,972,297 33,009	3,769,815 34,211	2,813,869 54,271	2,631,741 73,810	2,639,833 90,328	2,685,529 93,298	2,964,980 98,484	2,344,731 113,432
Interest on Long-Term Debt Total Governmental Activities Expenses	29,989,017	25,223,737	25,326,451	24,489,804	23,591,625	24,307,125	20,780,356	18,583,729	18,591,142	18,341,928
Total Governmental Activities Expenses	29,969,017	25,225,737	25,326,451	24,409,004	23,591,625	24,307,125	20,760,330	10,303,729	10,591,142	10,341,920
Business-Type Activities:										
Golf Course	2,123,172	2,186,032	1,603,647	1,591,193	1,701,757	1,644,592	1,666,591	1,649,065	1,704,365	1,665,949
Airport	1,825,946	1,621,213	1,414,228	1,293,876	1,423,977	1,474,615	1,047,074	1,147,472	1,131,745	1,110,268
Sanitation	3,502,958	3,265,807	2,869,263	2,652,962	2,377,519	2,362,448	2,263,923	2,307,671	2,209,587	2,130,278
Sewer and Water	10,028,410	9,152,170	7,890,975	7,459,307	7,324,589	7,562,630	7,714,073	7,274,661	6,998,895	9,004,523
Stormwater	1,167,574	938,917	1,146,349	1,100,082	1,175,464	649,258	553,591	435,834	276,939	199,478
Marina	2,746,124	4,059,198	2,051,096	1,133,208	1,157,961	679,833	4,587,827	2,177,505	2,182,068	2,326,168
Total Business-Type Activities Expenses	21,394,184	21,223,337	16,975,558	15,230,628	15,161,267	14,373,376	17,833,079	14,992,208	14,503,599	16,436,664
Total Expenses	\$ 51,383,201	\$ 46,447,074	\$ 42,302,009	\$ 39,720,432	\$ 38,752,892	\$ 38,680,501	\$ 38,613,435	\$ 33,575,937	\$ 33,094,741	\$ 34,778,592
DDOOD AM DEVENUE										
PROGRAM REVENUES										
Governmental Activities:										
Charges for Services:	A 4 705 000	0 4 470 500		0 100 111	000.740	0 040 440	. 450.040	0 405.050	A 00.070	04.505
General Government	\$ 1,705,290	\$ 1,472,583	\$ 1,820,424	\$ 129,411	\$ 223,716	\$ 343,119	\$ 159,242	\$ 105,652	\$ 80,073	\$ 64,535
Public Safety	2,045,257	1,814,404	1,488,415	2,205,266	3,107,967	3,528,505	2,271,875	1,925,961	1,727,680	1,594,369
Physical Environment	1,260,500	1,388,857	1,736,117	129,126	185,444	198,011	-	-	-	-
Transportation	-	1,000	-	-	-	-	-	-	-	-
Economic Environment	-	-	-	-	-	-	-	-	-	-
Human Services	-	4 040 705	-	- 4 407 070	4 505 000	-	4 500 040	4 400 000	4 040 074	4 400 000
Culture and Recreation	970,969	1,012,725	906,245	1,107,278	1,595,600	1,941,137	1,588,940	1,432,328	1,219,871	1,122,999
Operating Grants and Contributions	675,758	7,155,612	1,532,917	574,767	2,966,057	2,313,984	1,262,691	217,650	246,238	334,065
Capital Grants and Contributions	210,302	1,387,897	434,394	866,495		63,450	10,226	632,805	1,559,532	1,345,976
Total Governmental Activities Program Revenues	6,868,076	14,233,078	7,918,512	5,012,343	8,078,784	8,388,206	5,292,974	4,314,396	4,833,394	4,461,944
Business-Type Activities:										
Charges for Services:										
Golf Course	1,877,447	1,690,005	1,313,641	1,148,859	1,327,190	1,297,173	1,257,703	1,270,514	1,343,072	1,315,098
Airport	1,002,810	888,178	847,756	860,670	875,909	674,692	651,350	663,190	600,851	576,008
Sanitation	3,564,933	3,408,896	2,949,533	2,707,115	2,385,670	2,395,312	2,330,575	2,254,588	2,245,416	2,190,580
Sewer and Water	12,948,151	12,124,398	11,671,844	11,417,150	11,664,072	11,120,309	11,114,482	9,897,960	9,406,734	9,082,896
Stormwater	933,460	1,072,418	901,400	907,234	879,548	847,771	303,450	277,181	271,299	270,857
Marina	2,674,898	3,518,932	1,718,845	509,354	125,939	296,773	333,876	2,264,613	2,210,050	2,341,395
Operating Grants and Contributions	· · ·	-	· · · -	708	216,618	13,562	2,184	· · ·	-	-
Capital Grants and Contributions	2,006,455	7,667,339	3,180,345	2,951,271	1,017,264	2,842,464	2,025,660	289,864	2,316,435	788,868
Total Business-Type Activities Program Revenues	25,008,154	30,370,166	22,583,364	20,502,361	18,492,210	19,488,056	18,019,280	16,917,910	18,393,857	16,565,702
Total Program Revenue	\$ 31,876,230	\$ 44,603,244	\$ 30,501,876	\$ 25,514,704	\$ 26,570,994	\$ 27,876,262	\$ 23,312,254	\$ 21,232,306	\$ 23,227,251	\$ 21,027,646
NET /EVDENCE\/DE\/ENIJE	_		_							
NET (EXPENSE)/REVENUE	e (00 400 044)	¢ (40,000,050)	₾ /47.407.000\	e (40.477.404)	₾ (4E E40 C44)	¢ (45.040.040)	Φ (4E 407.000)	e (44.000.000)	Φ (40 7F7 740)	£ (40.070.004
Governmental Activities	\$ (23,120,941)	\$ (10,990,659)	\$ (17,407,939)	\$ (19,477,461)	\$ (15,512,841)	\$ (15,918,919)	\$ (15,487,382)	\$ (14,269,333)	\$ (13,757,748)	\$ (13,879,984
Business-Type Activities	3,613,970	9,146,829	5,607,806	5,271,733	3,330,943	5,114,680	186,201	1,925,702	3,890,258	129,038
Total (Expense)/Revenue	\$ (19,506,971)	\$ (1,843,830)	\$ (11,800,133)	\$ (14,205,728)	\$ (12,181,898)	\$ (10,804,239)	\$ (15,301,181)	\$ (12,343,631)	\$ (9,867,490)	\$ (13,750,946

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CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) (Schedule 2)

	FISCAL YEAR															
	2023	2022	2021		2020		2019		2018	2017		2016		2015		2014
GENERAL REVENUES AND OTHER CHANGES IN																
NET POSITION																
Governmental Activities:																
Taxes:																
Property Taxes	\$ 17,732,778	\$ 15,473,422	\$ 14,952,463	\$	15,798,230	\$	12,859,437	\$	12,104,097	\$ 11,040,87	74	\$ 10,356,519	\$	9,894,587	\$	9,680,522
Franchise and Utility Taxes	4,098,710	3,620,897	3,582,576		3,324,199		3,296,296		3,234,806	3,216,04	17	3,188,719		3,167,234		2,970,994
Half-Cent Sales Tax	1,149,171	1,174,985	999,957		836,880		910,955		877,989	810,5	56	772,617		729,203		673,908
State Revenue Sharing	384,325	372,319	249,366		338,250		357,847		341,595	325,67	71	309,451		302,846		295,693
Discretionary Sales Surtax	2,550,906	2,581,374	2,099,009		2,126,109		2,179,554		1,941,118	1,873,7	13	1,778,306		1,683,460		1,556,723
Other Taxes	1,227,043	1,007,434	1,028,918		262,511		247,774		225,101	228,9	54	224,176		-		-
Other Miscellaneous	-	-	-		175,226		218,561		216,543	331,37	78	412,372		558,488		324,125
Investment Earnings	553,456	215,968	194,064		212,694		174,403		90,392	63,26	33	41,351		26,333		12,190
Gain on Disposal of Capital Assets	35,655	143,632	51,995		-		-		2,272		-	-		-		-
Transfers	2,904,230	(800,980)	485,828		(408,300)		81,700		58,685	42,28		(136,215)		(183,836)		(301,620)
Total Governmental Activities	30,636,274	23,789,051	23,644,176		22,665,799		20,326,527		19,092,598	17,932,74	41	16,947,296		16,178,315		15,212,535
Business-Type Activities:																
Other Miscellaneous	-	_	-		74,266		88,374		174,222	310,19	93	153,837		34,860		32,790
Investment Earnings	342,929	312,136	201,634		247,427		148,971		38,213	31,96	39	14,086		17,373		3,393
Gain on Disposal of Capital Assets	76,657	76,084	59,765		-		-		157,969		-	· -		-		-
Transfers	(2,904,230)	800,980	(485,828)		408,300		(81,700)		(58,685)	(42,28	35)	136,215		183,836		301,620
Total Business-Type Activities	(2,484,644)	1,189,200	(224,429)		729,993		155,645		311,719	299,87	77	304,138		236,069		337,803
Total	\$ 28,151,630	\$ 24,978,251	\$ 23,419,747	\$	23,395,792	\$	20,482,172	\$	19,404,317	\$ 18,232,6	18	\$ 17,251,434	\$	16,414,384	\$	15,550,338
CHANGE IN NET POSITION																
Governmental Activities	\$ 7,515,333	\$ 12,798,392	\$ 6,236,237	\$	3,188,338	\$	4,813,686	\$	3,173,679	\$ 2,445,35	59	\$ 2,677,963	\$	2,420,567	\$	1,332,551
Business-Type Activities	1,129,326	10,336,029	5,383,377	7	6,001,726	*	3,486,588	٠	5,426,399	486,07		2,229,840	+	4,126,327	•	466,841
Total	\$ 8,644,659	\$ 23,134,421	\$ 11,619,614	\$	9,190,064	\$	8,300,274	\$	8,600,078	\$ 2,931,43		\$ 4,907,803	\$	6,546,894	\$	1,799,392
				_		_		_			_ =					

FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (Schedule 3)

	FISCAL YEAR									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
General Fund										
Nonspendable	\$ 239,357	\$ 246,089	\$ 822,822	\$ 694,290	\$ 618,052	\$ 1,043,011	\$ 1,023,966	\$ 905,428	\$ 634,185	\$ 782,063
Restricted	2,803	2,803	2,781	2,759	3,253,168	2,429,327	1,398,046	1,004,250	793,374	512,378
Committed	5,213,387	5,213,387	4,691,137	4,556,811	4,548,761	4,510,708	4,402,869	3,987,271	3,664,922	3,509,190
Assigned	2,549,510	2,549,510	1,882,521	1,544,522	728,532	769,951	1,167,461	1,191,699	718,233	638,759
Unassigned	5,666,707	4,535,844	4,201,241	2,311,489	2,519,317	1,132,201	623,782	975,530	1,482,841	1,148,343
Total General Fund	\$ 13,671,764	\$ 12,547,633	\$ 11,600,502	\$ 9,109,871	\$ 11,667,830	\$ 9,885,198	\$ 8,616,124	\$ 8,064,178	\$ 7,293,555	\$ 6,590,733
All Other Governmental Funds										
Nonspendable	\$ -	\$ 6,622	\$ -	\$ -	\$ -	\$ 122,371	\$ 1,600,000	\$ -	\$ 4,000	\$ 138,233
Restricted	10,965,437	10,984,475	8,946,576	8,490,749	5,033,871	4,925,247	3,896,645	3,633,965	2,126,156	2,308,417
Committed	1,965,775	1,759,214	1,556,224	1,434,242	1,268,487	1,026,918	974,146	933,449	878,709	823,278
Assigned	6,567,183	6,763,125	828,857	(15,171)	56,720	416,836	92,048	1,133,821	825,811	529,383
Unassigned	-	-	-	-	(444,589)	-	(293,149)	-	-	-
Total All Other Governmental Funds	\$ 19,498,395	\$ 19,513,436	\$ 11,331,657	\$ 9,909,820	\$ 5,914,489	\$ 6,491,372	\$ 6,269,690	\$ 5,701,235	\$ 3,834,676	\$ 3,799,311

In Fiscal Year 2020, the Building Fee Restricted Reserve balance of \$3,257,248 was transferred from the General Fund to a Special Revenue Fund.

CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(MODIFIED ACCRUAL BASIS OF ACCOUNTING) (Schedule 4)

					FISCA	L YEAR				
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Revenues										
Taxes, Licenses and Permits	\$ 25,761,882	\$ 22,974,598	\$ 22,333,758	\$ 23,757,338	\$ 22,058,467	\$ 22,009,415	\$ 17,958,345	\$ 16,798,549	\$ 15,825,898	\$ 15,177,234
Intergovernmental	3,752,489	9,754,622	3,664,986	3,093,190	2,766,962	3,565,064	2,350,148	1,661,536	1,922,392	2,323,299
Charges for Services	1,969,118	1,804,592	1,756,738	1,259,089	1,598,099	1,477,078	1,446,796	1,494,628	1,380,703	1,331,053
Fines and Forfeitures	75,072	74,504	43,917	59,413	214,329	58,643	87,785	89,123	117,506	93,791
Other	2,422,173	2,526,117	2,347,263	1,144,757	322,598	263,060	1,244,664	1,036,059	1,226,549	958,129
Total Revenues	33,980,734	37,134,433	30,146,662	29,313,787	26,960,455	27,373,260	23,087,738	21,079,895	20,473,048	19,883,506
Expenditures										
General Government	6,128,849	5,340,770	5,224,171	4,767,791	4,692,625	4,461,902	4,069,837	3,514,919	3,214,122	3,373,043
Public Safety	13,400,434	12,232,549	11,470,658	11,556,807	11,258,634	10,625,934	9,758,426	9,769,412	9,391,242	9,209,143
Physical Environment	133,435	167,966	165,478	195,850	1,506,579	1,639,299	-	-	-	_
Transportation	1,642,146	1,403,805	1,539,639	1,684,830	2,146,026	2,930,090	2,948,493	1,719,952	1,547,868	1,478,862
Faradas Faradas and	140 405	75,400	70,404	00.405	74.450	700,000	50,444	47.404	47.070	25,404

Revenues										
Taxes, Licenses and Permits	\$ 25,761,882	\$ 22,974,598	\$ 22,333,758	\$ 23,757,338	\$ 22,058,467	\$ 22,009,415	\$ 17,958,345	\$ 16,798,549	\$ 15,825,898	\$ 15,177,234
Intergovernmental	3,752,489	9,754,622	3,664,986	3,093,190	2,766,962	3,565,064	2,350,148	1,661,536	1,922,392	2,323,299
Charges for Services	1,969,118	1,804,592	1,756,738	1,259,089	1,598,099	1,477,078	1,446,796	1,494,628	1,380,703	1,331,053
Fines and Forfeitures	75,072	74,504	43,917	59,413	214,329	58,643	87,785	89,123	117,506	93,791
Other	2,422,173	2,526,117	2,347,263	1,144,757	322,598	263,060	1,244,664	1,036,059	1,226,549	958,129
Total Revenues	33,980,734	37,134,433	30,146,662	29,313,787	26,960,455	27,373,260	23,087,738	21,079,895	20,473,048	19,883,506
Expenditures										
General Government	6,128,849	5,340,770	5,224,171	4,767,791	4,692,625	4,461,902	4,069,837	3,514,919	3,214,122	3,373,043
Public Safety	13,400,434	12,232,549	11,470,658	11,556,807	11,258,634	10,625,934	9,758,426	9,769,412	9,391,242	9,209,143
Physical Environment	133,435	167,966	165,478	195,850	1,506,579	1,639,299	-	-	-	-
Transportation	1,642,146	1,403,805	1,539,639	1,684,830	2,146,026	2,930,090	2,948,493	1,719,952	1,547,868	1,478,862
Economic Environment	113,135	75,432	73,461	69,185	74,459	782,268	52,414	47,184	47,379	35,494
Human Services	125,853	121,025	399,486	383,930	55,418	52,811	45,666	37,913	172,992	497,085
Culture and Recreation	3,864,965	3,427,939	3,221,774	2,998,611	2,285,030	2,138,614	2,093,649	2,291,180	2,560,053	1,887,808
Debt Service:										
Principal	189,431	163,285	1,105,126	1,206,426	1,186,339	1,168,951	977,860	694,999	636,934	620,495
Interest	37,780	52,678	21,153	38,977	58,932	78,365	94,812	97,652	102,744	117,597
Capital Outlay	6,754,602	5,386,391	3,974,760	4,545,708	2,572,364	2,491,609	1,954,965	2,268,612	1,883,691	2,233,323
Total Expenditures	32,390,630	28,371,840	27,195,706	27,448,115	25,836,406	26,369,843	21,996,122	20,441,823	19,557,025	19,452,850
										· · · · · · · · · · · · · · · · · · ·
Excess (Deficiency) of Revenues										
Over (Under) Expenditure	1,590,104	8,762,593	2,950,956	1,865,672	1,124,049	1,003,417	1,091,616	638,072	916,023	430,656
										· · · · · · · · · · · · · · · · · · ·
Other Financing Sources (Uses)										
Capital Lease	-	-	-	-	-	427,154	-	-	-	-
Proceeds from Sale of Capital Assets	45,026	37,297	23,975	-	-	-	-	-	-	-
SBITA issuance	132,481	-	-	-	-	-	-	-	-	-
Proceeds from Notes Payable	-	1,150,000	770,837	-	-	-	-	3,216,109	-	-
Payment on Note Refunding	-	-	-	-	-	-	-	(1,030,784)	-	-
Transfers In	4,458,369	10,172,486	2,978,919	6,960,624	2,749,688	2,164,466	2,209,800	1,962,550	2,259,355	1,463,904
Transfers Out	(5,116,890)	(10,993,466)	(2,812,219)	(7,388,924)	(2,667,988)	(2,104,281)	(2,181,015)	(2,148,765)	(2,437,191)	(1,750,524)
Total Other Financing Sources (Uses)	(481,014)	366,317	961,512	(428,300)	81,700	487,339	28,785	1,999,110	(177,836)	(286,620)
Net Change in Fund Balance	\$ 1,109,090	\$ 9,128,910	\$ 3,912,468	\$ 1,437,372	\$ 1,205,749	\$ 1,490,756	\$ 1,120,401	\$ 2,637,182	\$ 738,187	\$ 144,036
Debt Service as a Percentage of										
Non Capital Expenditures	1.03%	0.93%	4.88%	5.44%	5.35%	5.22%	5.35%	4.36%	4.19%	4.29%

TAX REVENUES BY SOURCE, GOVERNMENTAL ACTIVITIES LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING) (Schedule 5)

Fiscal Year	Property Taxes	Franchise and Utility Tax	Half-cent Sales Tax	State Revenue Sharing	Discretionary Sales Surtax	Total
2023	\$ 17,732,778	\$ 4,098,710	\$ 1,149,171	\$ 384,325	\$ 2,550,906	\$ 25,915,890
2022	15,473,422	3,620,897	1,174,985	372,319	2,581,374	23,222,997
2021	14,952,463	3,582,576	999,957	249,366	2,099,009	21,883,371
2020	15,798,230	3,324,199	836,880	338,250	1,781,241	22,078,800
2019	12,859,437	3,296,296	910,955	357,847	1,847,705	19,272,240
2018	12,104,097	3,234,806	877,989	341,595	1,941,118	18,499,605
2017	11,040,874	3,216,047	810,556	325,671	1,873,713	17,266,861
2016	10,356,519	3,188,719	772,617	309,451	1,778,306	16,405,612
2015	9,894,587	3,167,234	729,203	302,846	1,683,460	15,777,330
2014	9,680,522	2,970,994	673,908	295,693	1,556,723	15,177,840

ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (IN THOUSANDS OF DOLLARS) (UNAUDITED)

(Schedule 6)

		REAL PI	ROPERTY		LESS EXEMPTIONS:		: Total		Catinaatad	Assessed
Fiscal Year	Residential Property	Commercial Property	Industrial Property	Other*	Real Property	Personal Property	Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Value as a Percentage of Estimated Actual Value
2023	\$ 2,747,768	\$ 337,774	\$ 84,910	\$ 309,611	\$ 545,505	\$ 21,627	\$ 2,912,931	5.3330	\$ 3,480,063	83.70%
2022	2,426,154	272,904	82,194	289,177	531,959	34,756	2,503,714	5.3330	3,070,429	81.54%
2021	2,201,861	261,001	82,194	247,241	475,586	16,448	2,300,263	5.6236	2,792,298	82.38%
2020	1,996,672	252,491	81,288	234,045	448,484	16,037	2,099,976	6.5236	2,564,497	81.89%
2019	1,768,916	239,602	66,426	224,570	424,324	18,043	1,857,147	6.0482	2,299,513	80.76%
2018	1,612,673	222,294	67,728	215,163	379,199	16,010	1,722,649	6.2097	2,117,858	81.34%
2017	1,488,441	211,702	66,971	196,684	378,463	16,717	1,568,618	6.3044	1,963,799	79.88%
2016	1,646,936	202,452	50,893	185,572	367,512	16,797	1,701,543	6.3044	2,085,853	81.58%
2015	1,566,635	192,581	48,411	176,524	359,449	16,348	1,608,354	6.3663	1,984,151	81.06%
2014	1,528,059	187,839	47,219	172,178	354,340	37,579	1,543,377	6.5080	1,935,295	79.75%

Source: Nassau County Property Appraiser.

PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

(rate per \$1,000 of assessed value) (Schedule 7)

					OVERLAPPING RATES							
		City o	of Fernandina Be	ach		St. Johns River	Nassau	FL Inland	Amelia Island			
Fiscal	Tax Roll	Operating	Debt Service	Total City	Nassau	Water	County	Navigational	Mosquito	Amelia Island		
Year	Year	Millage	Millage	Millage	County	Management	Schools	District	Control	Beach MSTU		
2023	2022	5.3330	-	5.3330	7.1041	0.1974	5.5030	0.0320	0.1151	0.0960		
2022	2021	5.3330	-	5.3330	7.3238	0.2189	5.8800	0.0320	0.1277	0.0960		
2021	2020	5.4683	0.1553	5.6236	7.4278	0.2189	5.9640	0.0320	0.1412	0.0960		
2020	2019	6.3553	0.1683	6.5236	7.4278	0.2414	6.1360	0.0320	0.1412	0.1021		
2019	2018	5.8553	0.1929	6.0482	7.4278	0.2562	6.3170	0.0320	0.1412	0.1021		
2018	2017	6.0000	0.2097	6.2097	6.5670	0.2724	6.5980	0.0320	0.1495	0.1021		
2017	2016	6.0682	0.2362	6.3044	6.5670	0.2885	6.7940	0.0320	0.1587	-		
2016	2015	6.1021	0.2023	6.3044	6.5670	0.3023	7.1530	0.0320	0.1472	-		
2015	2014	6.1021	0.2642	6.3663	6.5670	0.3164	7.2160	0.0345	0.1522	-		
2014	2013	6.2844	0.2236	6.5080	5.5670	0.3283	7.3590	0.0345	0.1474	-		

Source: Nassau County Property Appraiser.

PRINCIPAL PROPERTY TAX PAYERS CURRENT YEAR AND NINE YEARS AGO (Schedule 8)

			2023				2014	
TAXPAYER	Tax	xable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Tax	xable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Westrock CP, LLC	\$	285,035,026	1	8.19%	\$	156,686,078	1	8.10%
Rayonier Performance Fibers	Ψ	70,256,877	2	2.02%	Ψ	65,602,319	2	3.39%
Vintage Amelia Owner LLC		52,977,319	3	1.52%		00,002,010	_	0.0070
PR Amelia Island Propco LLC		47,931,691	4	1.38%				
Eight Flags Energy		45,289,356	5	1.30%				
Lignotech		42,535,097	6	1.22%		41,868,508	3	2.16%
West Rock (Rocktenn CP, LLC)		38,084,297	7	1.09%		,,		
Ocean Highway & Port Authority		30,645,530	8	0.88%				
Main Beach Sojourn LLLP		27,584,700	9	0.79%				
Chesapeake Utilities Corp		22,227,252	10	0.64%		24,046,821	4	1.24%
Amelia Island Hotel Group		, ,				8,271,603	5	0.43%
Amelia Harbor View, LLC						5,114,195	6	0.26%
RRG of Amelia Inc.						3,976,365	7	0.21%
Fernandina Beach Hotel Group						3,470,145	8	0.18%
Wal-Mart Stores #977						3,045,302	9	0.16%
First Coast Community Bank						2,868,286	10	0.15%
Totals	\$	662,567,145		19.04%	\$	314,949,622		16.27%

Source: Nassau County Property Appraiser and Nassau County.

PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS (Schedule 9)

		Taxes Levied		n The Fiscal Year e Levy	Collections	Total Collec	tions To Date
Fiscal	Tax Roll	For the		Percentage of	In Subsequent		Percentage of
<u>Year</u>	Year	Fiscal Year	Amount	Levy	Years	Amount*	Levy
2023	2022	\$ 18,302,602	\$ 17,589,471	96.10%	\$ -	\$ 17,589,471	96.10%
2022	2021	16,051,729	15,357,697	95.68%	2,303	15,360,000	95.69%
2021	2020	15,031,155	14,866,403	98.90%	7,677	14,874,080	98.96%
2020	2019	15,992,013	15,776,672	98.65%	(963)	15,775,709	98.65%
2019	2018	12,860,995	12,834,672	99.80%	(8,887)	12,825,785	99.73%
2018	2017	12,123,361	12,089,983	99.72%	16,112	12,106,095	99.86%
2017	2016	10,971,228	10,824,778	98.67%	8,725	10,833,503	98.74%
2016	2015	10,447,275	10,350,806	99.08%	45,791	10,396,597	99.51%
2015	2014	9,814,954	9,716,219	98.99%	5,712	9,721,931	99.05%
2014	2013	9,824,000	9,686,556	98.60%	16,883	9,703,439	98.77%

^{*}Amounts are for the general fund operations only and are exclusive of discounts, interest and penalties.

Source: Nassau County Tax Collector.

RATIO OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (Schedule 10)

	Go	vernmental Acti	vities	Bus	siness-Type Activit	ties		Percentage of	
Fiscal Year	General Obligation Bonds	Revenue Bonds and Notes	Financed Purchases and SBITAs	Revenue Bonds and Notes	Line of Credit	Financed Purchases	Total	Estimated Actual Taxable Value of Real Property ⁽¹⁾	Per Capita ⁽²⁾
2023	\$ -	\$ 1,063,407	\$ 573,608	\$ 29,467,959	\$ -	\$ 292,512	\$ 31,397,486	0.90%	\$ 2,381
2022	-	1,112,751	581,214	31,526,742	-	397,120	33,617,827	1.09%	2,549
2021	-	-	707,250	36,144,444	-	498,605	37,350,299	1.34%	2,862
2020	417,000	577,933	46,607	30,195,791	7,968,352	188,729	39,394,412	1.54%	2,911
2019	821,000	1,146,796	280,217	32,435,534	4,820,002	-	39,503,549	1.72%	3,059
2018	1,216,000	1,707,115	511,237	34,596,821	695,001	-	38,726,174	1.83%	3,035
2017	1,602,000	2,261,562	312,588	35,643,980	-	41,637	39,861,767	2.03%	3,176
2016	1,982,000	2,775,746	396,264	37,631,402	-	81,927	42,867,339	2.06%	3,505
2015	2,351,000	1,312,683	-	38,605,721	-	151,494	42,420,898	2.14%	3,586
2014	2,712,000	1,588,617	-	40,491,393	-	233,499	45,025,509	2.33%	3,786

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

⁽¹⁾ See Schedule 6 for estimated actual taxable value of real property.

⁽²⁾ See Schedule 14 for population data.

RATIO OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS (Schedule 11)

Fiscal Year	Total Taxable Assessed Value	General Obligation Bonds	Less: Amounts Available in Debt Service Funds	Net Bonds Outstanding	Percentage of Estimated Actual Taxable Value of Real Property ⁽¹⁾	Per Capita ⁽²⁾
2023	\$ 3,480,062,823	\$ -	\$ -	\$ -	0.00%	\$ -
2022	3,070,429,543	_	-	-	0.00%	-
2021	2,792,279,703	_	-	-	0.00%	-
2020	2,564,497,031	417,000	4,863	412,137	0.02%	30.45
2019	2,299,513,071	821,000	4,464	816,536	0.04%	63.22
2018	2,117,858,482	1,216,000	4,442	1,211,558	0.06%	94.94
2017	1,963,798,534	1,602,000	4,442	1,597,558	0.08%	127.30
2016	2,085,853,231	1,982,000	4,316	1,977,684	0.09%	161.72
2015	1,984,151,696	2,351,000	121,867	2,229,133	0.11%	188.43
2014	1,935,294,915	2,712,000	118,371	2,593,629	0.13%	218.06

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

 $^{^{(1)}}$ See Schedule 6 for estimated actual taxable value of real property. $^{(2)}$ See Schedule 14 for population data.

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT SEPTEMBER 30, 2023 (Schedule 12)

Governmental Unit	Outstanding Debt		Estimated Percentage Applicable	Estimated Share of Overlapping Debt	
Debt repaid with property taxes					
Nassau County*	\$	20,710,771	24.5%	\$	5,077,977
Subtotal Overlapping Debt					5,077,977
City direct debt					1,637,015
Totals				\$	6,714,992

^{*} Fiscal year 2023 outstanding debt from Nassau County unavailable. Fiscal Year 2022 debt is presented.

Source: Nassau County Clerk of the Court/Comptroller.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issues and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using the City's assessed taxable value and dividing it by Nassau County's assessed taxable value.

PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS (Schedule 13)

Fiscal	Operating	Loo	ss: Operating		Net Available	Dobt	Sonic	20	
Year	Revenues		Expenses Revenue		Debt Service Principal Interest		Coverage		
			•						
2023	\$ 11,312,571	\$	6,057,996	\$	5,254,575	\$ 1,085,000	\$	893,750	2.66
2022	10,832,150		5,145,781		5,686,369	1,495,000		968,500	2.31
2021	10,250,978		4,222,661		6,028,317	1,425,000		1,039,750	2.45
2020	10,794,271		4,288,932		6,505,339	1,360,000		1,107,750	2.64
2019	10,364,923		4,521,496		5,843,427	1,290,000		1,172,250	2.37
2018	10,221,053		4,283,204		5,937,849	1,230,000		1,233,750	2.41
2017	10,079,472		4,267,823		5,811,649	1,085,000		1,277,150	2.46
2016	9,411,710		3,877,659		5,534,051	1,045,000		1,311,850	2.35
2015	9,131,153		3,702,025		5,429,128	1,000,000		1,355,617	2.30
2014	9.095.086		3,808,621		5,286,465	720.000		1.378.750	2.52

Note: Details regarding the government's outstanding debt can be found in the notes to the financial statements.

DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS (Schedule 14)

Fiscal Year	Population	Inco	al Population me (Amounts Thousands)	Per Ca	apita Income	Unemployment Rate
2023	13,475		N/A		N/A	2.8
2022	13,188	\$	1,217,815	\$	58,231	2.4
2021	13,051		1,160,014		50,051	3.2
2020	13,534		1,083,475		49,853	4.4
2019	12,915		995,924		43,693	2.6
2018	12,761		949,609		41,816	3.0
2017	12,550		881,703		38,925	3.5
2016	12,229		818,978		36,577	4.2
2015	11,830		803,471		33,032	4.7
2014	11,894		792,211		31,896	5.4

N/A - Data is unavailable.

Sources: Population information provided by the University of Florida, Bureau of Economic and Business Research. Per capita income provided by U.S. Census Bureau. Unemployment rate information provided by U.S. Department of Labor: U.S. Bureau of Labor Statistics.

PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO (Schedule 15)

		2023	;	2014					
			Percentage of Total			Percentage of Total			
Employer	Employees	Rank	Employment	Employees	Rank	Employment			
Nassau County School District	2,281	1	16.93%	1,500	1	12.61%			
WestRock CP, LLC	620	2	4.60%	440	3	3.70%			
Nassau County Government	484	3	3.59%	670	2	5.63%			
Baptist Medical Center Nassau	420	4	3.12%	410	4	3.45%			
Rayonier Advanced Materials	305	5	2.26%	280	5	2.35%			
City of Fernandina Beach	270	6	2.00%	224	6	1.88%			
Publix	190	7	1.41%	- '	(1) 7	0.00%			
Walmart - Fernandina Beach	100	8	0.74%	-	⁽¹⁾ 8	0.00%			
Florida Public Utilities	60	9	0.45%	- '	(1) 9	0.00%			
Winn Dixie	32	10	0.24%		⁽¹⁾ 10	0.00%			
Total	4,762		35.34%	3,524		29.63%			

Source: City of Fernandina Beach Building Department, Nassau County Economic Board and Nassau County.

^{(1) 2014} data not available.

FULL-TIME EQUIVALENT GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS (Schedule 16)

	FISCAL YEAR									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
FUNCTION										
General Government										
City Clerk	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	3.50	4.50
City Manager	5.50	4.00	4.00	4.00	4.00	4.25	3.50	4.00	3.90	3.90
Finance	7.00	7.00	7.00	7.00	8.00	7.84	6.90	6.40	6.40	6.50
Information Technology	4.84	4.50	4.50	4.50	3.00	3.00	2.60	2.60	2.60	3.00
Human Resources	3.00	3.00	3.00	3.00	3.00	3.17	2.50	2.50	3.00	3.00
Legal	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Community Development-Planning	7.50	7.00	7.00	6.00	6.00	4.38	4.00	3.30	3.40	3.10
Public Safety										
Police										
Officers	37.00	38.00	38.00	38.00	38.00	37.50	35.50	33.50	32.50	32.50
Civilians	11.00	11.00	11.00	11.00	8.00	5.50	5.50	5.50	10.50	10.50
Fire										
Firefighters and Officers	36.00	34.00	34.00	34.00	34.00	33.00	33.00	31.00	31.00	30.50
Civilians	2.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	0.50	1.00
Building	13.33	13.00	12.50	12.00	10.00	9.90	7.70	6.15	6.15	5.80
Code Enforcement	0.00	3.00	3.00	2.50	2.50	1.73	1.90	2.10	1.50	1.10
Public Works										
Streets	10.00	10.00	10.00	10.50	20.50	18.50	18.50	17.50	15.50	15.50
Facility Maintenance	8.50	9.00	8.50	7.50	6.50	6.50	7.00	6.00	6.00	6.00
Culture and Recreation	37.50	46.00	46.00	46.00	31.00	31.00	29.00	34.00	34.00	34.00
Enterprise Funds										
Water	13.50	13.50	12.50	12.50	12.50	12.50	12.50	11.50	10.50	10.50
Airport	2.50	2.50	2.50	2.50	2.00	2.00	2.00	1.50	1.50	1.60
Golf Course	21.50	22.00	21.00							
Marina										
Wastewater	15.00	14.50	13.50	13.50	13.50	13.50	13.50	13.00	13.00	13.00
Sanitation*	2.50	2.00								
Stormwater	6.00	7.00	6.00	6.00	6.00	4.75	2.50	0.50	0.00	0.50
Internal Service Funds										
Central Garage	3.5	4.0	3.0	3.0	3.0	3.0	3.0	3.00	3.00	3.00
Utility Billing	6.0	6.0	6.0	5.0	5.0	5.0	5.0	4.50	4.50	4.50
Utilities Administration	5.3	4.0	4.0	3.0	3.0	3.0	3.0	3.00	4.00	4.00
3 / tarrinine a sateri	3.0	0		0.0	0.0	0.0	0.0	0.00		

Data obtained from City of Fernandina Beach Finance Department.

OPERATIONS INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS (Schedule 17)

		FISCAL YEAR								
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
FUNCTION								_		
Public Safety										
Police										
Physical Arrests	249	255	266	243	350	386	255	362	675	675
Parking Violations	705	822	811	585	500	430	556	673	1,000	500
Traffic Violations	2,658	3,158	2,456	2,462	3,000	3,081	925	1,131	1,250	1,500
Number of calls answered	21,333	22,065	21,904	19,758	19,309	19,309	21,914	21,525	22,500	22,000
Fire										
Number of calls answered	3,653	3,498	3,269	3,279	3,057	3,057	2,678	2,200	2,200	2,200
Rescue Transports	2,067	1,887	1,723	1,573	1,516	1,516	1,448	1,300	1,200	1,200
Inspections	257	232	279	306	271	271	198	200	220	200
Transportation										
Street Resurfacing	42,764	29,710	22,650	21,375	N/A	N/A	N/A	N/A	N/A	N/A
(square yards)										
Potholes repaired	55	65	72	22	25	25	30	30	30	30
(in tons of cold mix used)										
Culture and Recreation *										
Participants - After school tutoring	109	100	113	70	50	50	50	50	50	50
Participants - Summer Camp	100	126	213	36	220	220	220	166	220	216
Participants - Adult Softball Leagues	290	298	403	251	700	700	700	700	700	640
Participants - Senior Programs	60	0	0	0	935	360	360	360	850	521
Water										
Number of Active Accounts	6,443	9,310	9,281	9,028	8,675	7,951	8,541	8,064	7,888	8,482
Annual Daily Pumpage	3,624.000	3.673	3.438	3.396	3.340	3.301	3.285	5.071	4.964	5.099
(millions of gallons)										
Wastewater										
Annual daily sewage treatment	1.657	1.790	1.835	1.704	1.741	1.669	1.593	1.741	1.755	1.802
(millions of gallons)										
Stormwater										
Streets Cleaned (miles)	5,735	5,735	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000
Drainage Cleaning (man hours)	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Golf*										
Rounds Played	40,656	39,917	40,814	34,552	39,254	39,057	46,317	41,904	42,231	39,674
Memberships	224	187	231	369	358	765	827	190	244	202
Marina										
Diesel Pumped (gallons)	203,672 **	334,778 **	128,643 **	0 **	0 **	0 **	0 **	503,500	398,354	195,000
Gas Pumped (gallons)	31,537 **	94,818 **	50,309 **	0 **	0 **	0 **	0 **	79,897	68,268	72,000
Boat Night Count	10,184	11,123	7,175	15,000	15,000	15,145	15,145	19,900	22,650	15,500

N/A - data not reported.

Data obtained from City of Fernandina Beach Finance Department.

^{*}FY21 and FY20 data was impacted by the COVID-19 Pandemic and the temporary closure or suspension of City facilities and programs.

** - Marina closed due to Hurricane Matthew damage in 2016. Fuel operations resumed in June of 2021.

CAPITAL ASSETS STATISTICS BY FUNCTION LAST TEN FISCAL YEARS (Schedule 18)

		FISCAL YEAR								
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
FUNCTION										
Public Safety										
Police Stations	1	1	1	1	1	1	1	1	1	1
Fire Stations	2	2	2	2	2	2	2	2	2	2
Transportation										
Streets (Miles)	79.00	79.00	79.00	79.00	79.00	77.16	77.16	76.05	76.03	75.09
Street Lights	1,190	1,190	1,178	1,178	1,178	1,178	1,178	1,173	1,168	1,168
Culture and Recreation										
Community Centers	3	3	3	3	3	3	3	3	3	3
Parks	18	18	18	18	18	18	18	18	18	18
Parks Acreage	446	446	446	446	446	446	446	446	446	446
Pickleball Courts	6	6	6	4	4	4	0	0	0	0
Golf Course	1	1	1	1	1	1	1	1	1	1
Marina	1	1	1	1	1	1	1	1	1	1
Cemetery	1	1	1	1	1	1	1	1	1	1
Tennis Courts	4	4	4	4	4	4	4	4	4	4
Swimming Pools	2	2	2	2	2	2	2	2	2	2
Water										
Water Mains (Miles)	125 *	120	119	130	130	124	121	120	120	117
Maximum Daily Capacity	18.2	18.2	18.2	18.2	18.2	18.0	18.2	18.2	18.2	18.2
(Thousands of Gallons)										
Treatment Plants	3	3	3	3	3	3	3	3	3	3
Wastewater										
Sewer Lines (Miles)	112	112	111	102	102	102	98	97	97	95
Maximum Daily Treatment Capacity (Millions of Gallons)	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50
Treatment Plants	2	2	2	2	2	2	2	2	2	2
Stormwater										
Stormwater Pipe (Miles)	68	68	67	66	66	66	66	N/A	N/A	N/A
Drainage Structures	1,508	1,489	1,464	1,453	1,453	1,453	1,453	N/A	N/A	N/A
City Maintained Ponds	5	4	4	4	4	4	4	N/A	N/A	N/A

N/A - Statistical data not accounted for.

Statistical information obtained from the City's Finance Department.

^{*} Current year information is actual miles using the City's GIS inventory. Prior years information was management's best estimate.







SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2023

Federal/State Agency, Pass-through Grantor/Program Title/State Project	AL/CSFA Number	Contract Grant Number	Ex	penditures	Passed Through to Subrecipients	
Federal Expenditures						
U.S. Department of Homeland Security Federal Emergency Management Agency Passed through the State of Florida Division of Emergency Management Disaster Grants - Public Assistance Total U.S. Department of Homeland Security	97.036	N/A	\$	264,344 264,344	\$	<u>-</u>
U.S. Fish and Wildlife Service Passed through the Florida Fish and Wildlife Conservation Commission Habitat Conservation Plan for the Beaches of Amelia Island Total U.S. Department of Justice	15.615	F21AP04042		39,728 39,728		<u>-</u>
U.S. Department of Transportation Federal Aviation Administration Airport Improvement Program Transient April Rehabilitation Total U.S. Department of Transportation	20.106	3-12-0022-034-2022		1,194,588 1,194,588		<u>-</u>
U.S. Department of Commerce Coastal Zone Management Administration Awards Total U.S. Department of Commerce	11.419	CZ518		19,808 19,808		
Total Expenditures of Federal Awards			\$	1,518,468	\$	
State Financial Assistance						
Florida Department of Environmental Protection Downtown Flooding Prevention Project Fernandina Beach Comprehensive Vulnerability and Resiliency Master Plan Total Florida Department of Environmental Protection	37.039 37.098	LPA0286 22PLN15	\$	289,998 31,175 321,173	\$	- - -
Florida Department of Transportation Transient April Rehabilitation T-Hangar Development Fire Station 2A Total Florida Department of Transportation	55.004 55.004 55.004	G1M03/3-12-0022-034-2022 G1G99/434909-1-94-21 G1Z48/434909-2-94-22 & 23		96,489 34,136 471,350 601,975		- - - -
Total Expenditures of State Financial Assistance			\$	923,148	\$	

NOTES:

Note 1 - General

The accompanying schedule of expenditures of federal awards and state financial assistance projects presents the activity of all federal award programs and state financial assistance projects of the City of Fernandina Beach, Florida (the "City").

The City reporting entity is defined in Note 1 to the City's basic financial statements for the year ended September 30, 2023. All federal awards and state financial assistance received directly from federal agencies or state agencies, as well as federal awards and state financial assistance passed through other governmental agencies, are included in the schedule.

Note 2 - Basis of Accounting

The accompanying schedule of expenditures of federal awards and state financial assistance projects is presented using the same basis of accounting as the fund in which the grant is recorded, generally the accrual or modified accrual basis, as described in Note 1 to the City's financial statements.

Note 3 - De Minimis Indirect Cost Rate Election

The City did not elect to use the 10% de minimis cost rate as covered in Section 200.414, Indirect (F&A) costs, of the Uniform Guidance.

Note 4 - Prior Year Expenditures

The accompanying schedule of expenditures of federal awards and state financial assistance projects includes expenditures incurred prior to fiscal year 2023, which are allowable under the grant terms and conditions.





INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Commission, City of Fernandina Beach, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fernandina Beach, Florida (the "City"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated February 21, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin * Junture**, LCC**



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Mayor and Members of the City Commission, City of Fernandina Beach, Florida

Report on Compliance For Each Major Federal Program and State Project

Opinion on Each Major Federal Program and State Project

We have audited the City of Fernandina Beach, Florida's (the "City") compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement and the requirements described in the Department of Financial Services' State Projects Compliance Supplement that could have a direct and material effect on each of the City's major federal programs and state projects for the year ended September 30, 2023. The City's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2023.

Basis for Opinion on Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to City's federal and state programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
 perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
 evidence regarding the City's compliance with the compliance requirements referred to above and
 performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to
 design audit procedures that are appropriate in the circumstances and to test and report on internal control
 over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor
 General, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control
 over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Mauldin & Jenkins, LLC

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

SECTION I SUMMARY OF AUDIT RESULTS

Financial Statements	
Type of report the auditor issued on whether the financi	al
statements audited were prepared in accordance with	GAAP: Unmodified
Internal control over financial reporting:	
Material weaknesses identified?	yesX_ no
Significant deficiencies identified not considered	
to be material weaknesses?	yesX_ none reported
Noncompliance material to financial statements noted?	yes <u>X</u> no
Federal Programs and State Financial Assistance P	<u>rojects</u>
Internal control over major federal programs:	
Material weaknesses identified?	yesX_ no
Significant deficiencies identified not considered	
to be material weaknesses?	yesX_ none reported
Type of auditor's report issued on compliance for	
major federal programs:	Unmodified
Any audit findings disclosed that are required to	
be reported in accordance with 2 CFR 200.516(a)	
and Chapter 10.550, Rules of the Auditor General?	yesX_ no
Identification of major federal programs:	
AL Number	Name of Federal Program or Cluster
20.106	U.S. Department of Transportation – Airport Improvement
	Program
Identification of major state financial assistance:	
CSFA Number	Name of State Program
55.004	Department of Transportation – Aviation Grant Programs
Dollar threshold used to distinguish between	
Type A and Type B federal and state programs:	\$750,000 and \$300,000
Auditee qualified as low-risk auditee?	<u>X</u> yes no

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

None noted.

SECTION III
FEDERAL/STATE AWARDS FINDINGS AND QUESTIONED COSTS

None noted.

SCHEDULE OF PRIOR YEAR FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2023

None noted.



INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Mayor and Members of the City Commission, City of Fernandina Beach, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Fernandina Beach, Florida (the "City"), as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated February 21, 2024.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and on Internal Control Over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in these reports, which are dated February 21, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the preceding annual financial report requiring correction.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is included in Note 1 to the financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Special District Component Units

Section 10.554(1)(i)5.c, Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, require us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor and Members of the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



INDEPENDENT ACCOUNTANT'S REPORT

Honorable Mayor and Members of the City Commission, City of Fernandina Beach, Florida

We have examined the City of Fernandina Beach, Florida's (the "City") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2023. Management of the City is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

In our opinion, the City complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2023.

This report is intended solely for the information and use of the City and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Mauldin & Jenkins, LLC

AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Pauline Testagrose, who being duly sworn, deposes and says on oath that:

- 1. I am the Chief Financial Officer of the City of Fernandina Beach which is a municipality of the State of Florida;
- 2. The City of Fernandina Beach adopted (Ordinance No.2005-2, 95-6, 2013-21, 2014-35, 2014-36, 2015-16 and 2018-44) implementing an impact fee; and
- 3. The City of Fernandina Beach has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.

Pauline Testagrose

STATE OF FLORIDA COUNTY OF NASSAU

SWORN TO AND SUBSCRIBED before me this the day of February, 2024.

NOTARY PUBLIC

Print Name Kahe A Newton

Personally known or produced identification _____

Type of identification produced:

My Commission Expires:

7/13/2025



Katie A. Newton Notary Public State of Florida Comm# HH150272 Expires 7/13/2025