



City of Ormond Beach

# ANNUAL COMPREHENSIVE FINANCIAL REPORT



## FISCAL YEAR ENDED SEPTEMBER 30, 2023

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**CITY OF ORMOND BEACH, FLORIDA**  
**ANNUAL COMPREHENSIVE**  
**FINANCIAL REPORT**  
**FISCAL YEAR ENDED SEPTEMBER 30, 2023**

Prepared by:  
Finance Department  
Kelly McGuire, Finance Director  
Chris Byle, Assistant Finance Director

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# Introductory Section

**City of Ormond Beach, Florida**

**Annual Comprehensive Financial Report  
For the Fiscal Year Ended September 30, 2023**



**Principal Officials as of February 15, 2024**

**Mayor**

Bill Partington

**Commissioners**

Zone 1—Lori Tolland

Zone 2—Travis Sargent

Zone 3—Susan Persis

Zone 4—Harold Briley

**City Manager**

Joyce Shanahan

**City Attorney**

Randal A. Hayes



# CITY OF ORMOND BEACH

Finance Department 22 S. Beach St. Ormond Beach, FL 32174 (386) 676-3209

February 15, 2024

To the Honorable Mayor, City Commissioners and Citizens of the City of Ormond Beach:

State law requires that all general-purpose local governments publish within nine months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. We hereby issue the annual comprehensive financial report of the City of Ormond Beach, Florida (the City) for the fiscal year ended September 30, 2023.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

James Moore & Co., P.L., a firm of licensed certified public accountants has audited the City's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended September 30, 2023, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, mandated "Single Audit" designed to meet the special needs of federal and state grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal and state awards. These reports are in the Single Audit section of this report.



GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditors' report.

### **Profile of the City of Ormond Beach, Florida**

The City of Ormond Beach, Florida, incorporated in 1880, is located just north of Daytona Beach, in Volusia County, approximately 60 miles from Orlando via Interstate 4, and approximately 75 miles from Walt Disney World. It is primarily a residential community and year-round resort center with industrial development nearby. It covers a large area for a municipality of its population, having about 36.5 square miles of land and three square miles of water area.

The City has operated under the commission-manager form of government since 1963. Policy-making and legislative authority are vested in the City Commission consisting of the mayor and four other members. The City Commission is responsible, among other things, for passing ordinances, resolutions, adopting the budget, appointing committees, and hiring both the City manager and attorney. The City Manager is responsible for carrying out the policies and ordinances of the City Commission, for overseeing the day-to-day operations of the City and for appointing the heads of various departments. The commission is elected on a non-partisan basis. The Mayor and Commission members serve two-year terms.

The City provides a full range of services, including police, fire and rescue, street construction and maintenance, stormwater drainage, planning and zoning, parks and recreation, cultural events and general administrative services. In addition, water, sewer and reclaimed water services, and solid waste collection are provided under an enterprise fund concept with user charges established by the City Commission to ensure adequate coverage of operating expenses and payments on outstanding debt. The City provides water and sewer service outside the city limits to certain unincorporated parts of Volusia County. The City of Ormond Beach contracts with private enterprise for solid waste collection. Self-insurance activities are provided through an internal service fund.

The City is empowered to levy a property tax on both real and personal properties located within its boundaries which, in part, funds the services to the City's estimated 40,000 residents. It also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Commission.

The annual budget serves as the foundation for the City's financial planning and control. Requests for personnel and capital improvements must be submitted by early April. All departments of the City are required to submit requests for appropriation to the City Manager by the end of April. The City Manager uses these requests as the starting point for developing a proposed budget. A budget workshop is held in July where the tentative millage rate is set. The City Commission is required to hold two public hearings on the proposed budget and to adopt a final budget and millage rate no later than September 30, the close of the City's fiscal year. The appropriated budget is prepared by fund, function and department. Department heads may make transfers of appropriations within a department or program. The City Manager is authorized to transfer budgeted amounts between departments. Transfers of appropriations between funds, however, require the special approval of the City Commission. The General Fund budget to actual comparison is presented on page 32 as part of the basic financial statements for governmental funds.

## **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

### **Local economy**

The City's current economic environment remains relatively stable. According to the U.S. Bureau of Labor Statistics, unemployment for the Deltona- Daytona Beach-Ormond Beach area was 3.5% as of September 30, 2023, up slightly from 2.9% one year earlier.

The 2023 taxable value was \$4.59 billion, an increase of 11.1% or \$459 million. Permit and construction revenue are increasing steadily. Sales tax and revenue sharing exceeded intentionally conservative budget estimates due to the unknown continuing impact of inflation.

### **Financial policies**

The City Commission understands the importance of maintaining adequate fund balance (i.e. reserve) to address unanticipated expenditures and emergency situations while limiting the use of fund balance for ongoing expenditures. As such, the City Commission has set a goal of maintaining the General Fund reserves at a minimum of 15% of total annual expenditures. Furthermore, the City's financial policies stipulate that recurring revenues should fund recurring expenditures and fund balance should only be relied upon for one-time outlays, capital projects, or emergency situations.

### **Long-term financial planning**

The City's long term financial planning initiatives are comprised of completion of various master plans for the airport, water and sewer utilities, stormwater, roads and sidewalks, and various leisure services facilities that typically extend 10 years. After consideration of the master plans, a 5 year Capital Improvement Plan that contains anticipated projects costs and funding sources for the projects is prepared each year. In addition, the City performs multi-year budget projections and analysis for operating purposes through a financial trends study and presentation to City Commissioners and citizens of major operating funds to identify important financial issues.

### **Awards**

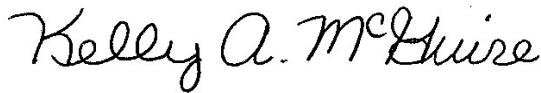
The Government Finance Officers' Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its annual comprehensive financial report (ACFR) for the fiscal year ended September 30, 2022. This was the thirtieth consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement a government unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

**Acknowledgments**

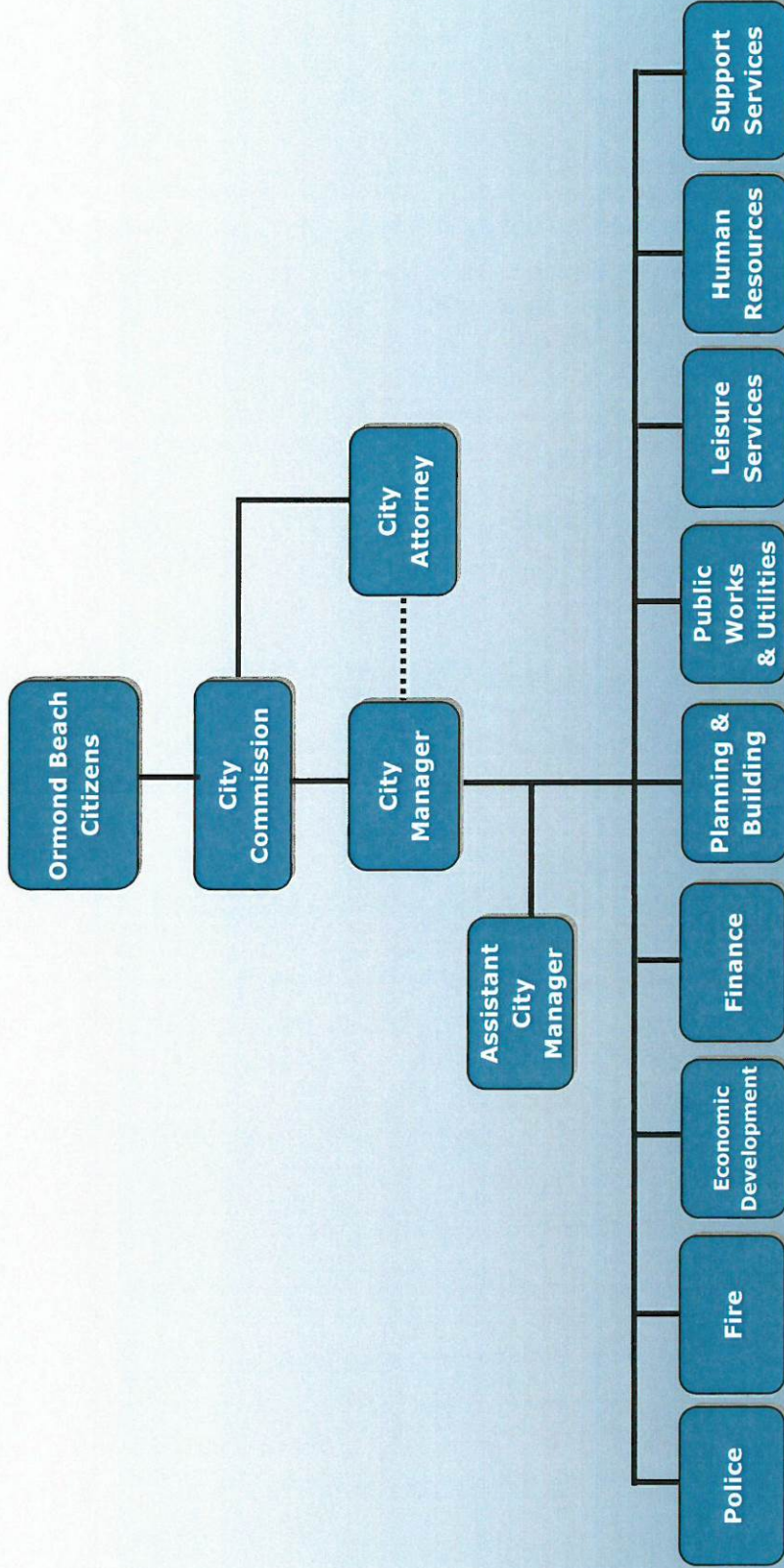
The preparation of this report would not have been possible without the efficient and dedicated services of all members of the Finance Department. I would like to express our appreciation to those who assisted and contributed to the preparation of this report. In closing, without the leadership and support of the City Commission, preparation of this report would not have been possible.

Respectfully,

A handwritten signature in black ink that reads "Kelly A. McGuire". The signature is written in a cursive, flowing style.

Kelly A. McGuire  
Finance Director

# City of Ormond Beach Organizational Chart



This is to certify that this is the official organizational chart of the City of Ormond Beach referred to in Article II, Chapter 2, of the City of Ormond Beach, Florida, Code of Ordinances, adopted by Resolution No. 2016-154 on November 1, 2016.



*Ed Kelley*  
Ed Kelley, Mayor

*J. Scott McKee*  
J. Scott McKee, City Clerk



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Ormond Beach  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2022

*Christopher P. Morrill*

Executive Director/CEO



# Financial Section



## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ormond Beach, Florida (the City), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof and budgetary comparison statements for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibility of Management for the Financial Statements***

The City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and other/supporting schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards, as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining and individual fund financial statements and other/supporting schedules and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 15, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style and is enclosed within a thin black rectangular border.

Daytona Beach, Florida  
February 15, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Ormond Beach, we offer readers of the City of Ormond Beach's financial statements this narrative overview and analysis of the financial activities of the City of Ormond Beach for the fiscal year ended September 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which begins on page 3 of this report.

### **Financial Highlights**

- The assets plus deferred outflows of resources of the City of Ormond Beach exceeded its liabilities plus deferred inflows of resources at the close of the most recent fiscal year by \$210,909,000 (net position). Of this amount, \$179,073,000 represents investment in capital assets (net of related debt), and restricted and unrestricted net position of \$35,467,000 and a negative \$3,631,000) respectively.
- The City's total net position decreased by \$3,448,000 (or 1.6%) based on current year activities. Of this amount, governmental sources produced an increase of \$120,000 and Business-type activities produced a decrease of \$3,568,000.
- As of the close of the current fiscal year, the City of Ormond Beach's governmental funds reported combined ending fund balances of \$37,153,000, an increase of \$3,142,000 (or 9.2%) in comparison with the prior year. The increase is primarily attributed to receipt of utility tax and electric franchise fees well above the State's initial estimates. Approximately 20.8% or \$7,729,000 of the total amount is unassigned fund balance and is available for spending at the City's discretion.
- The City's proprietary funds reported a combined ending net position of \$86,623,000, a decrease of \$3,568,000 (or 4.0%) based on current year activities. Approximately 8.1% of this total amount, \$7,070,000 is comprised of unrestricted net position which is available for spending at the City's discretion.
- The City of Ormond Beach's total bonded (General Obligation and Revenue Bonds) debt decreased by \$4,574,000 during the current fiscal year.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City of Ormond Beach's basic financial statements. The City of Ormond Beach's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.



### ***Government-wide financial statement***

The government-wide financial statements are designed to provide readers with a broad overview of the City of Ormond Beach's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are Reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected franchise fees or earned but unsecured personal leave, etc.).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes, licenses and permits, and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works and culture and recreation services. The business-type activities of the City include water and sewer and solid waste. The government-wide financial statements begin on page 26 of this report.

### ***Fund financial statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Ormond Beach, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

### ***Governmental funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a City's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Ormond Beach maintains twenty-two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Redevelopment Trust Fund, and the Ormond Crossings Trust Fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of

these nonmajor governmental funds is provided in the form of combining statements beginning on page 100 of this report.

The City of Ormond Beach adopts an annual appropriated budget for its General, Special Revenue, Debt Service, Capital Projects and Enterprise Funds. Budgetary comparison schedules have been provided for the City's governmental funds to demonstrate compliance with this budget.

### ***Proprietary funds***

The City of Ormond Beach maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Ormond Beach uses enterprise funds to account for its water and sewer, and solid waste activities. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Ormond Beach's various functions. The City of Ormond Beach uses an internal service fund to account for self-insurance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information of the water and sewer, and solid waste activities, which are be major funds of the City of Ormond Beach. The internal service fund for self-insurance activities is presented in a separate column in the proprietary fund statements. The proprietary fund financial statements begin on page 35 of this report.

### ***Fiduciary funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the City (e.g., pension beneficiaries). Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements, which include the pension trust funds, begin on page 38 of this report.

### ***Notes to the financial statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 40 of this report.

### ***Other information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Ormond Beach's schedule of contributions and its progress in funding its obligations to provide pension and other postemployment benefits to its employees. Required supplementary information can be found beginning on page 88 of this report.

The combining statements and other schedules referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining fund statements and other schedules can be found on beginning on page 100 of this report.

**Government-wide financial analysis**

As noted earlier, net position may serve over time as a useful indicator of a City’s financial position. In the case of the City of Ormond Beach, assets plus deferred outflows of resources exceed liabilities plus deferred inflows of resources by \$210,909,000 at the close of the most recent fiscal year.

By far the largest portion of the City of Ormond Beach’s net position \$179,073,000 (84.9%) reflects its investment in capital assets (e.g. land, buildings, infrastructure, and equipment), less any related debt used to acquire those assets that are still outstanding. The City of Ormond Beach uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Ormond Beach’s investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**CITY OF ORMOND BEACH’S NET POSITION  
SEPTEMBER 30, 2023  
(In Thousands)**

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current and other assets	\$46,307	\$41,930	\$27,359	\$29,975	\$73,666	\$71,905
Capital assets	117,009	118,261	85,703	90,209	202,712	208,470
<b>Total Assets</b>	<b>163,316</b>	<b>160,191</b>	<b>120,184</b>	<b>120,184</b>	<b>276,378</b>	<b>280,375</b>
<b>Deferred outflows of resources</b>	<b>8,297</b>	<b>16,396</b>	<b>797</b>	<b>1,909</b>	<b>9,094</b>	<b>18,305</b>
Current and other liabilities	2,277	2,237	2,254	1,993	4,531	4,230
Long-term liabilities outstanding	39,987	46,673	24,521	29,624	64,508	76,297
<b>Total Liabilities</b>	<b>42,264</b>	<b>48,910</b>	<b>26,775</b>	<b>31,617</b>	<b>69,039</b>	<b>80,527</b>
<b>Deferred inflows of resources</b>	<b>5,062</b>	<b>3,512</b>	<b>462</b>	<b>284</b>	<b>5,524</b>	<b>3,796</b>
Net Position:						
Net investment in capital assets	113,810	114,203	65,263	65,727	179,073	179,930
Restricted	21,177	18,912	14,290	13,362	35,467	32,274
Unrestricted (deficit)	(10,701)	(8,949)	7,070	11,102	(3,631)	2,153
<b>Total Net Position</b>	<b>\$124,286</b>	<b>\$124,166</b>	<b>\$86,623</b>	<b>\$90,191</b>	<b>\$210,909</b>	<b>\$214,357</b>

A portion of the City's net position, \$35,467,000 (16.8%) represents resources that are subject to external restrictions on how they may be used. The remaining balance is a deficit of \$3,631,000 in unrestricted net position. The net pension liability of \$30,489,000 is the most significant liabilities (claims) against unrestricted net position.

General revenues and transfers increased from the prior fiscal year by \$4,148,000 as franchise fee and utility tax revenues were strong.

The City received \$3,558,000 in capital grants, impact fees, and developer contributions, which are considered non-recurring additions during the current fiscal year.

Significant grants related to water and wastewater projects were received in the prior fiscal year resulting in a decrease of \$4,365,000 (52%) in operating grants. Property taxes increased by \$939,000 (5.4%). The increase in ad valorem tax is attributed to the increase in the taxable value.

The following table contains a summary of activities during the fiscal year ended September 30, 2023.

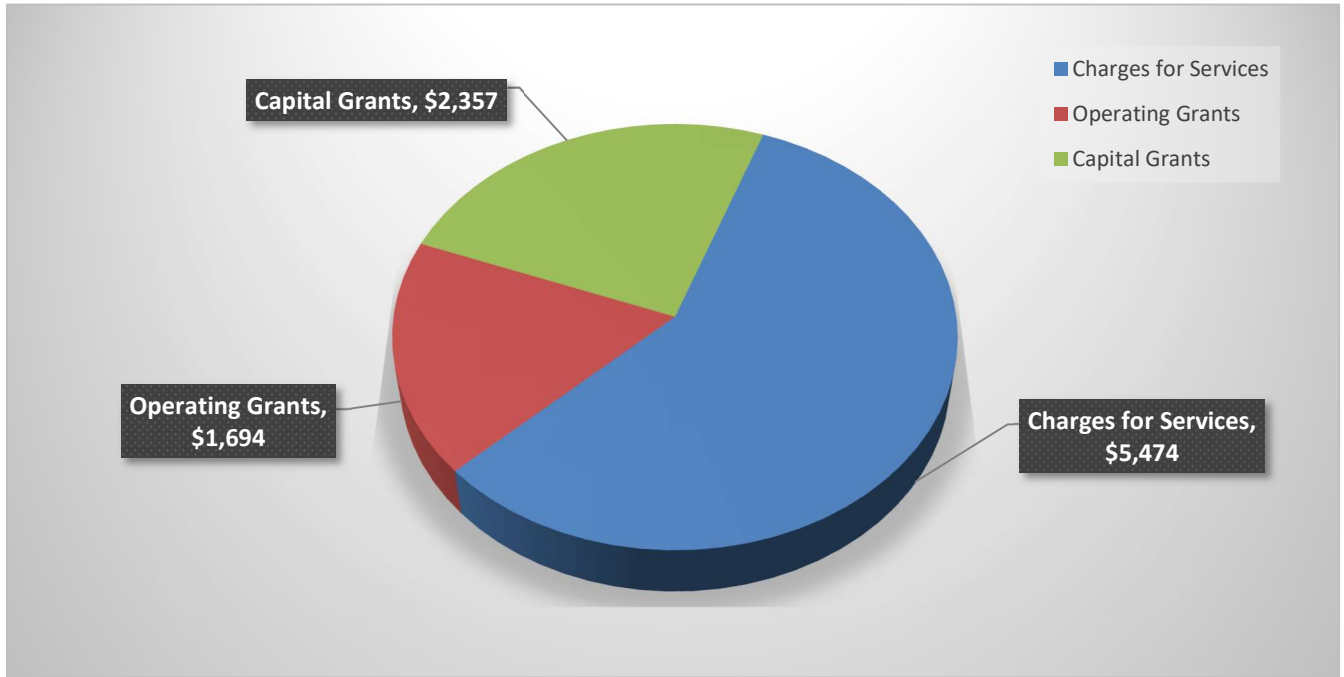
**CITY OF ORMOND BEACH'S CHANGE IN NET POSITION**

(In Thousands)

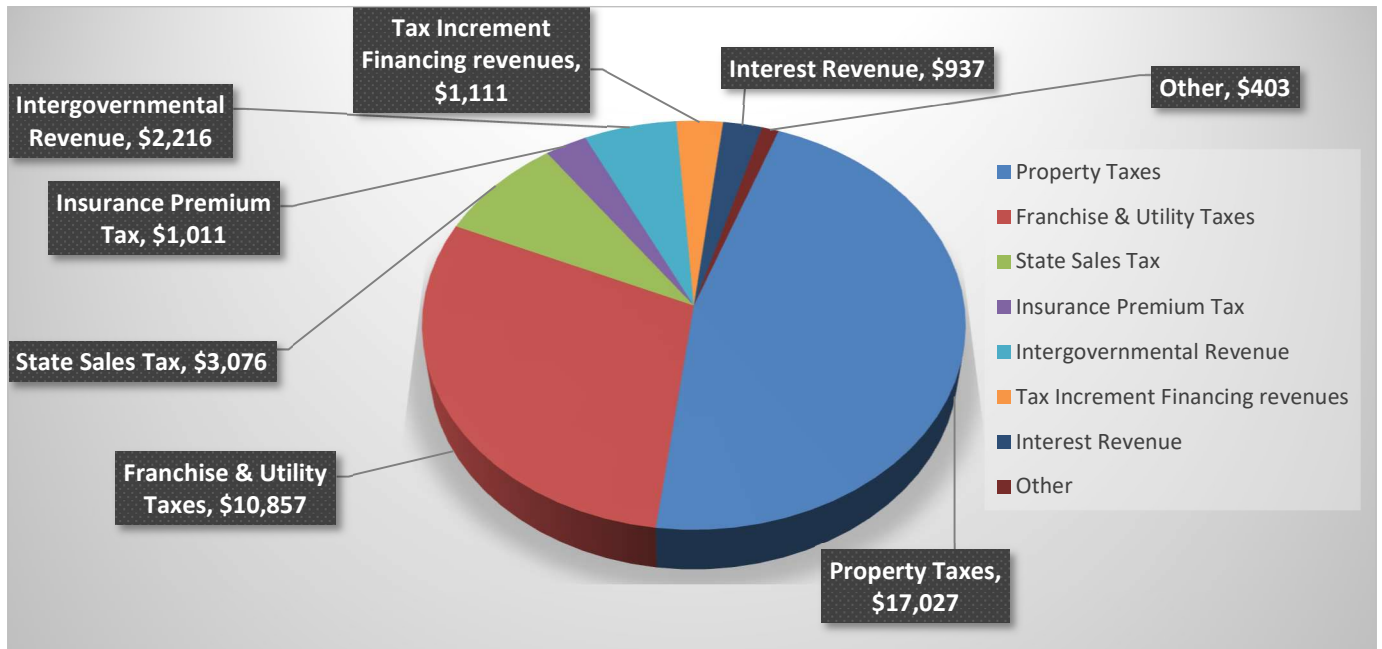
	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
<b>Revenues:</b>						
<b>Program revenues:</b>						
Charges for services	\$5,474	\$5,753	\$30,168	\$29,374	\$35,642	\$35,127
Operating grants & contributions	1,694	1,825	2,325	6,561	4,019	8,386
Capital grants & contributions	2,357	3,146	1,202	1,575	3,559	4,721
General revenues:					-	-
Property taxes	17,027	16,088	0	0	17,027	16,088
Franchise/Utility taxes	10,857	9,777	0	0	10,857	9,777
State sales tax	3,076	2,932	0	0	3,076	2,932
Insurance premium taxes	1,011	805	0	0	1,011	805
Intergovernmental revenue	2,216	2,099	0	0	2,216	2,099
Tax increment financing revenues	1,111	1,088	0	0	1,111	1,088
Interest revenue	938	137	592	71	1,530	208
Other	403	83	33	36	436	119
<b>Total Revenues</b>	<b>\$46,164</b>	<b>\$43,733</b>	<b>\$34,320</b>	<b>\$37,617</b>	<b>\$80,484</b>	<b>\$81,350</b>
<b>Expenses:</b>						
General Government	\$7,557	\$5,987	0	0	\$7,557	\$5,987
Public Safety	22,404	19,168	0	0	22,404	19,168
Public Works	10,101	9,245	0	0	10,101	9,245
Human Services	113	132	0	0	113	132
Culture & Recreation	9,053	8,273	0	0	9,053	8,273
Economic Development	398	351	0	0	398	351
Interest on long-term debt	124	146	0	0	124	146
Water & Sewer	0	0	21,665	19,188	21,665	19,188
Solid Waste	0	0	12,516	8,630	12,516	8,630
<b>Total Expenses</b>	<b>49,750</b>	<b>43,302</b>	<b>34,181</b>	<b>27,818</b>	<b>83,931</b>	<b>71,120</b>
Increase in net position before transfers	-3,586	431	139	9,799	-3,447	10,230
Transfers	3,707	3,641	-3,707	-3,641	0	0
Increase (decrease) in net position	121	4,072	-3,568	6,158	-3,447	10,230
<b>Net position, beginning of year</b>	<b>124,165</b>	<b>120,093</b>	<b>90,191</b>	<b>84,033</b>	<b>214,356</b>	<b>204,126</b>
<b>Net position, end of year</b>	<b>\$124,286</b>	<b>\$124,165</b>	<b>\$86,623</b>	<b>\$90,191</b>	<b>\$210,909</b>	<b>\$214,356</b>



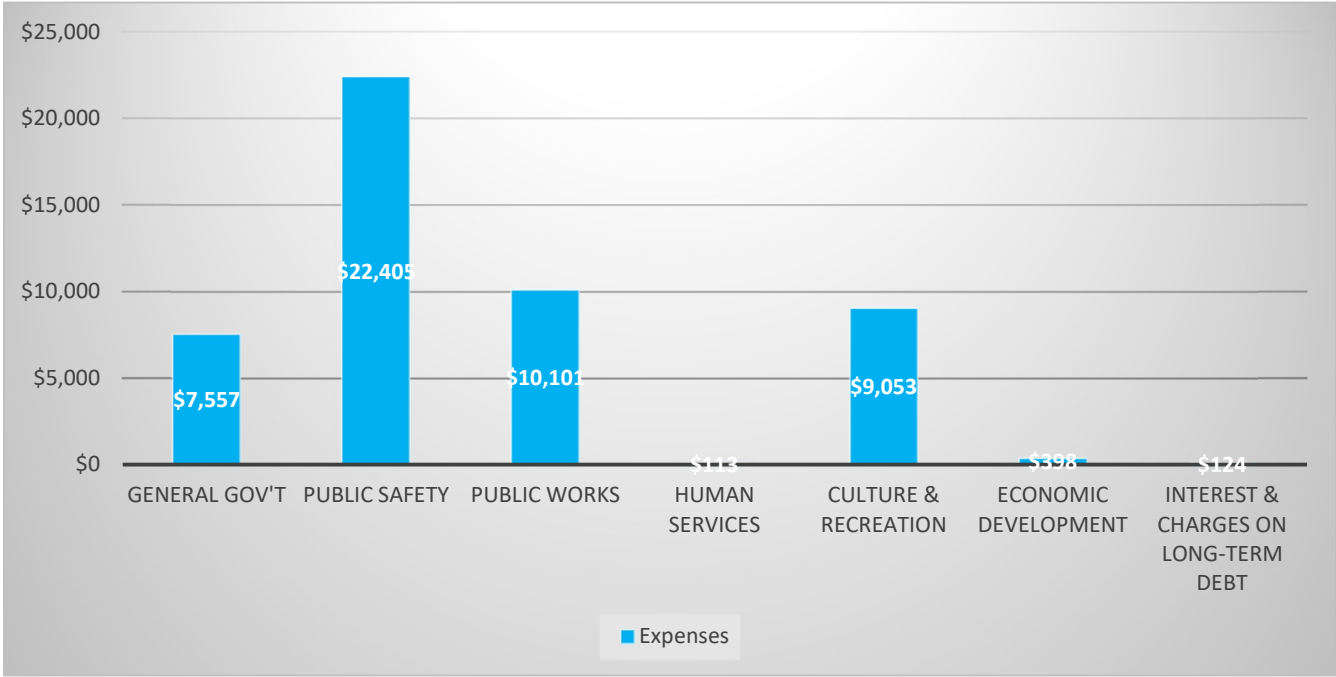
**Program Revenue by Source Governmental Activities  
(in Thousands)**



**General Revenue by Source Governmental Activities  
(in Thousands)**



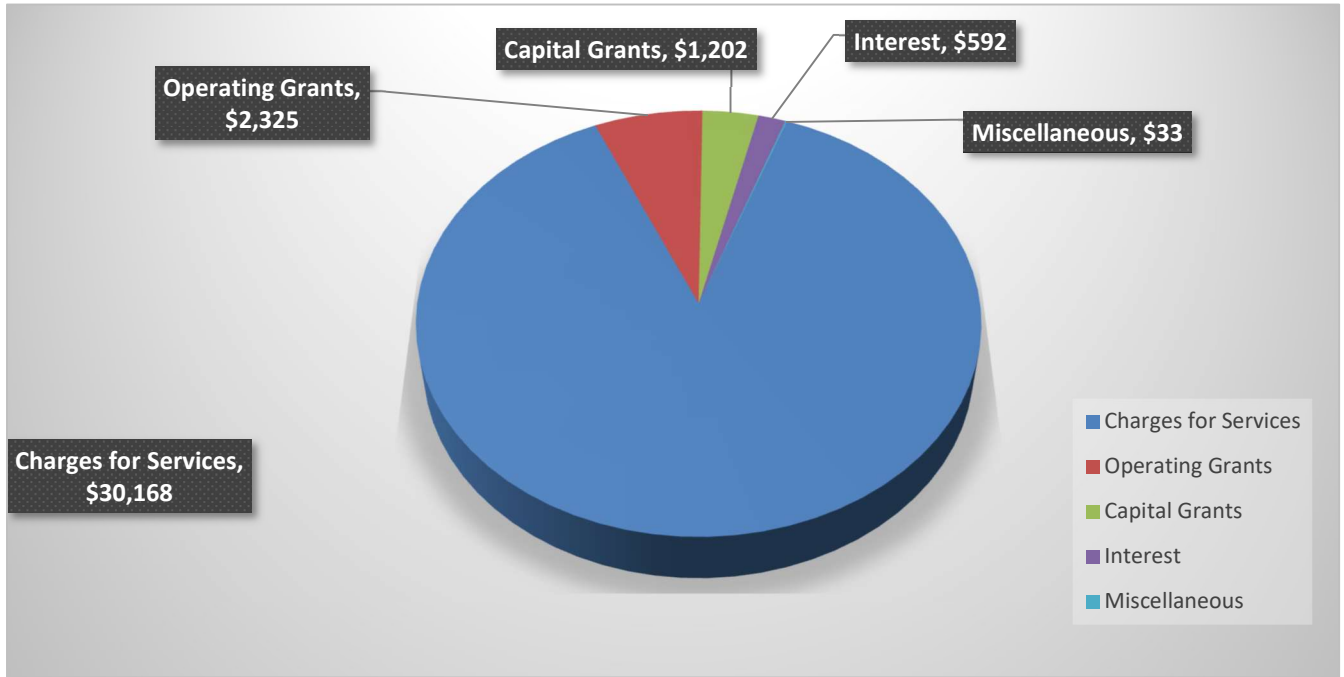
**Program Expenses Governmental Activities  
(in Thousands)**



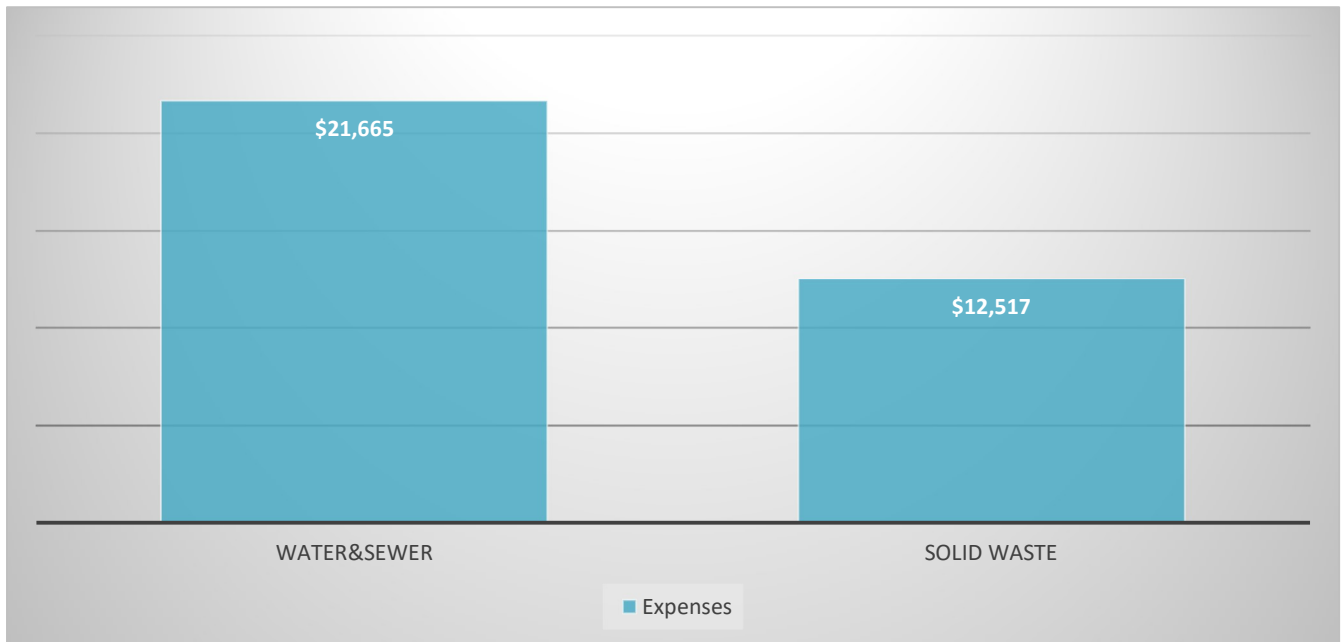
***Governmental activities***

Governmental activities increased the net position by \$121,000. Key elements of these changes are operating and capital grants received by the City and other items noted on page 27.

### Program Revenue by Source Business-type Activities (in Thousands)



### Program Expenses Business-type Activities



***Business-type activities***

Business-type activities decreased the City of Ormond Beach’s net position by \$3,568,000.

## **Financial Analysis of the City's Funds**

As noted earlier, the City of Ormond Beach uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### ***Governmental Funds***

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Ormond Beach's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Ormond Beach's twenty-two (22) governmental funds reported combined ending fund balances of \$37,153,000, an increase of \$3,142,000 in comparison with the prior year. This increase relates to the timing of scheduled capital improvements. Fund balance for the combined twenty-two (22) governmental funds consists of:

- \$3,660,000 or 9.9% is assigned for economic development, municipal airport, recreational facilities, grants, debt service, capital projects, revenue stabilization, and appropriations.
- \$553,000 or 1.4% is committed by formal action of the City Commission for improvements of recreational facilities.
- \$21,197,000 or 57.1% is restricted by enabling legislation or other legal requirements imposed by outside sources.
- \$4,014,000 or 10.8% is non-spendable relating to inventories, prepaid items and long-term advances.
- \$7,729,000 or 20.8% is unassigned.

The General Fund is the chief operating fund of the City of Ormond Beach. General Fund fund balance increased by \$15,000 during the year. At the end of the current fiscal year fund balance of \$4,014,000 was considered non-spendable and allocated for advances and inventory; \$67,000 was restricted by legal requirements. Fund balance of \$787,000 was assigned to Economic Development, the subsequent year's budget, and capital projects. Unassigned, undesignated fund balance of the General Fund as of September 30, 2023, was \$8,794,000.

The Redevelopment Trust Fund is a special revenue fund that reports the financial activities of the Ormond Beach Downtown Community Redevelopment Area. At September 30, 2023, restricted fund balance of the Redevelopment Trust Fund was \$4,681,000, reflecting a net increase of \$1,211,000 for planned capital improvements. The Fund received \$951,000 in tax increment revenues and \$562,000 in transfers from the General Fund during the fiscal year. These funds are legally restricted to complete projects identified in the Granada Boulevard Master Plan.

The Ormond Crossings Trust Fund is a special revenue fund that reports the financial activities of the North Mainland/Ormond Crossings Community Redevelopment Area. At September 30, 2023, restricted fund balance of the Ormond Crossings Trust Fund was \$1,184,000. The net increase to restricted fund balance during the current year was \$336,000. The Fund received \$182,000 in tax increment revenues and \$130,000 in transfers from the General Fund during the fiscal year. These funds are legally restricted for use to complete project identified in the North Mainland/Ormond Crossings Community Redevelopment Area Master Redevelopment Plan.

Funds classified as non-major governmental funds consisting of special revenue funds, debt service funds, and capital project funds have a combined fund balance of \$10,256,000.

### ***Proprietary Funds***

The City of Ormond Beach's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Water and Sewer Fund at the end of the year amounted to \$9,861,000. The total decrease in net position was \$1,254,000. Unrestricted net position of the Solid Waste Fund at the end of the year amounted to (\$2,560,000). Total net position for the Solid Waste Fund decreased by \$2,547,000. Other factors concerning the financial position of these funds have already been addressed in the discussion of the City’s business-type activities.

**General Fund Budgetary Highlights**

The General Fund variances between the final budget and actual amounts consisted of:

Revenues-

- \$1,800,000 Taxes – The positive variance was largely associated with an increase in electric utility taxes and franchise fees.
- \$235,000 Intergovernmental – The variance reflects actuals collections above the amount estimated by the State for sales tax and revenue sharing.
- \$441,000 Miscellaneous – The positive variance is a result of increased interest income due to modification of the City’s banking agreement.

Expenditures-

- \$318,000 Police services – The variance reflects savings associated with vacant positions due to challenges in recruiting.
- \$590,000 Non Department – The variance reflects the decision not to transfer funds to the debt service fund as it has sufficient resources to cover current year expenses.
- \$1,112,000 Capital Improvements – The variance reflects unspent funds due to delay in commencing construction of Business Park Drive.

**Capital Asset and Debt Administration**

The City of Ormond Beach’s investment in capital assets, net of related depreciation, for its governmental and business type activities as of September 30, 2023, amounts to \$202,711,000. This investment in capital assets includes land, buildings and improvements other than buildings, equipment, infrastructure and construction in progress. The total change in the City of Ormond Beach’s capital assets, net of related depreciation, for the current fiscal year was a decrease of \$1,253,000 (1.1%) for governmental activities and a decrease of \$4,506,000 (5.0%) for business-type activities.

**CITY OF ORMOND BEACH’S CAPITAL ASSETS**

**Net of Depreciation**

(In thousands)

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
<b>Land</b>	\$43,830	\$43,672	\$1,072	\$1,072	\$44,902	\$44,744
<b>Works of Art</b>	377	377	-	-	377	377
<b>Intangibles (Easements)</b>	347	519	806	616	1,153	1,135
<b>Building &amp; Improvements</b>	62,637	61,306	80,976	85,323	143,613	146,629
<b>Equipment</b>	6,633	6,463	1,039	1,544	7,672	8,007
<b>Construction in progress</b>	3,184	5,924	1,810	1,654	4,994	7,578
<b>Total</b>	\$117,008	\$118,261	\$85,703	\$90,209	\$202,711	\$208,470

Additional information on the City of Ormond Beach’s capital assets can be found in Note (6) on pages 57-58 of this report.

## **Long-term Debt**

At the end of the 2023 fiscal year, the City of Ormond Beach had total bonded debt outstanding of \$22,751,000. Of this amount, \$2,311,000 relates long-term debt backed by the full faith and credit of the government. The remainder of the City of Ormond Beach's debt represents bonds secured solely by specified revenue sources or covenants.

### **CITY OF ORMOND BEACH'S OUTSTANDING DEBT**

General Obligation and Revenue  
Bonds (In Thousands)

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
General Obligation Bonds	\$2,311	\$2,842	-	-	\$2,311	\$2,842
Revenue Bonds	-	-	\$20,440	\$24,483	\$20,440	\$24,483
<b>Total</b>	\$2,311	\$2,842	\$20,440	\$24,483	\$22,751	\$27,325

The City of Ormond Beach's total bonded debt decreased by \$4,574,000 during the current fiscal year.

Under Florida statutes, no debt limit margin is placed on local governments. Additional information on the City's long-term debt can be found in Note (10) on pages 61-67 of this report.

## **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for the municipal service area was 3.5% as of September 2023 compared to 2.8% a year ago.
- The City's taxable value of commercial and residential property continues to increase.
- Inflationary trends in the region are comparable to national indices.

All of these factors were considered in preparing the City of Ormond Beach's budget for the 2023-24 fiscal year.

Unassigned fund balance of the General Fund as of September 30, 2023 was \$8,794,000.

Water and wastewater service rates for fiscal year 2023 were increased in order to provide sufficient revenue for operational and capital expenses.

## **Requests for Information**

This financial report is designed to provide a general overview of the City of Ormond Beach's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Ormond Finance Director, P.O. Box 277, Ormond Beach, Florida 32175-0277. Additional information can be found on the Finance Department's website at [www.ormondbeach.org](http://www.ormondbeach.org).

## **BASIC FINANCIAL STATEMENTS**

These basic financial statements contain Government-wide Financial Statements, Fund Financial Statements and Notes to the Financial Statements.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2023**

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
Equity in pooled cash and investments	\$ 35,819,200	\$ 5,460,205	\$ 41,279,405
Receivables, net	2,817,129	3,294,580	6,111,709
Internal balances	2,600,000	(2,600,000)	-
Due from other governments	2,020,304	-	2,020,304
Leases receivable	2,736,600	-	2,736,600
Due from fiduciary funds	(51,164)	-	(51,164)
Inventories	192,485	-	192,485
Prepays	11,761	-	11,761
Restricted assets:			
Equity in pooled cash	161,101	21,204,277	21,365,378
Capital assets:			
Capital assets, not being depreciated	47,732,305	3,688,762	51,421,067
Other capital assets, net of depreciation	69,276,213	82,014,521	151,290,734
Total assets	<u>\$ 163,315,934</u>	<u>\$ 113,062,345</u>	<u>\$ 276,378,279</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	\$ 7,706,100	\$ 670,619	\$ 8,376,719
Deferred outflows related to OPEB	590,508	126,267	716,775
Total deferred outflows	<u>\$ 8,296,608</u>	<u>\$ 796,886</u>	<u>\$ 9,093,494</u>
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	\$ 1,960,743	\$ 1,323,677	\$ 3,284,420
Customer deposits	27,834	859,207	887,041
Unearned revenue	268,311	-	268,311
Accrued interest payable	20,258	70,893	91,151
Noncurrent liabilities:			
Due within one year	1,897,902	4,107,808	6,005,710
Due in more than one year	6,663,961	17,302,672	23,966,633
Total OPEB liability	3,274,289	772,453	4,046,742
Net pension liability	28,150,924	2,337,981	30,488,905
Total liabilities	<u>\$ 42,264,222</u>	<u>\$ 26,774,691</u>	<u>\$ 69,038,913</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions	\$ 217,384	\$ -	\$ 217,384
Deferred inflows related to OPEB	2,158,916	461,642	2,620,558
Deferred inflows related to leases	2,686,163	-	2,686,163
Total deferred inflows	<u>\$ 5,062,463</u>	<u>\$ 461,642</u>	<u>\$ 5,524,105</u>
<b>NET POSITION</b>			
Net investment in capital assets	\$ 113,809,485	\$ 65,263,493	\$ 179,072,978
Restricted for:			
Debt service	128,354	3,753,175	3,881,529
Construction	2,283,145	10,136,525	12,419,670
Renewal and replacement	-	400,000	400,000
Transportation	4,277,820	-	4,277,820
Redevelopment trust	5,864,757	-	5,864,757
Stormwater drainage	8,415,663	-	8,415,663
Other purposes	207,179	-	207,179
Unrestricted	(10,700,546)	7,069,705	(3,630,841)
Total net position	<u>\$ 124,285,857</u>	<u>\$ 86,622,898</u>	<u>\$ 210,908,755</u>

The accompanying notes to financial statements are an integral part of this statement.



**CITY OF ORMOND BEACH, FLORIDA  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2023**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
Governmental activities:							
General government	\$ 7,557,320	\$ 136,700	\$ -	\$ 351,072	\$ (7,069,548)	\$ -	\$ (7,069,548)
Public safety	22,404,717	177,784	73,700	16,851	(22,136,382)	-	(22,136,382)
Public works	10,101,259	4,666,987	1,600,355	1,401,179	(2,432,738)	-	(2,432,738)
Human services	112,507	-	-	-	(112,507)	-	(112,507)
Culture and recreation	9,052,664	492,904	19,905	587,447	(7,952,408)	-	(7,952,408)
Economic development	397,894	-	-	-	(397,894)	-	(397,894)
Interest on long-term debt	124,261	-	-	-	(124,261)	-	(124,261)
Total governmental activities	<u>49,750,622</u>	<u>5,474,375</u>	<u>1,693,960</u>	<u>2,356,549</u>	<u>(40,225,738)</u>	<u>-</u>	<u>(40,225,738)</u>
Business-type activities:							
Water and sewer	21,664,814	21,397,688	-	1,201,910	-	934,784	934,784
Solid waste	12,516,639	8,770,283	2,325,319	-	-	(1,421,037)	(1,421,037)
Total business-type activities	<u>34,181,453</u>	<u>30,167,971</u>	<u>2,325,319</u>	<u>1,201,910</u>	<u>-</u>	<u>(486,253)</u>	<u>(486,253)</u>
Total primary government	<u>\$ 83,932,075</u>	<u>\$ 35,642,346</u>	<u>\$ 4,019,279</u>	<u>\$ 3,558,459</u>	<u>(40,225,738)</u>	<u>(486,253)</u>	<u>(40,711,991)</u>
General revenues:							
Property taxes					17,027,443	-	17,027,443
Sales taxes					3,075,684	-	3,075,684
Insurance premium taxes					1,011,119	-	1,011,119
Franchise and utility taxes					10,857,464	-	10,857,464
Unrestricted intergovernmental revenue					2,216,373	-	2,216,373
Tax increment financing revenues					1,110,653	-	1,110,653
Interest revenue					937,463	592,176	1,529,639
Miscellaneous revenues					402,831	33,094	435,925
Transfers					3,706,994	(3,706,994)	-
Total general revenues and transfers					<u>40,346,024</u>	<u>(3,081,724)</u>	<u>37,264,300</u>
Change in net position					120,286	(3,567,977)	(3,447,691)
<b>Net position - beginning of year</b>					<u>124,165,571</u>	<u>90,190,875</u>	<u>214,356,446</u>
<b>Net position - ending of year</b>					<u>\$ 124,285,857</u>	<u>\$ 86,622,898</u>	<u>\$ 210,908,755</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**SEPTEMBER 30, 2023**

	General	Redevelopment Trust	Ormond Crossings Trust	Stormwater Drainage Utility	Municipal Airport	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>							
Equity in pooled cash and investments	\$ 8,581,191	\$ 4,756,480	\$ 1,181,759	\$ 7,906,223	\$ 66,615	\$ 9,824,110	\$ 32,316,378
Receivables, net	2,410,616	9,671	2,398	306,631	60,521	27,044	2,816,881
Due from other governments	903,674	-	-	234,998	53,683	818,577	2,010,932
Leases receivable	788,347	-	-	-	1,948,253	-	2,736,600
Due from other funds	113,232	-	-	-	-	-	113,232
Advances to other funds	3,821,000	-	-	-	-	-	3,821,000
Inventories	192,485	-	-	-	-	-	192,485
Total assets	<u>\$ 16,810,545</u>	<u>\$ 4,766,151</u>	<u>\$ 1,184,157</u>	<u>\$ 8,447,852</u>	<u>\$ 2,129,072</u>	<u>\$ 10,669,731</u>	<u>\$ 44,007,508</u>
<b>LIABILITIES</b>							
Accounts payable and accrued liabilities	\$ 1,382,541	\$ 85,551	\$ -	\$ 32,189	\$ 55,818	\$ 385,146	\$ 1,941,245
Customer deposits	27,834	-	-	-	-	-	27,834
Unearned revenue	268,311	-	-	-	-	-	268,311
Advances from other funds	-	-	-	-	1,200,000	21,000	1,221,000
Due to other funds	164,396	-	-	-	-	-	164,396
Total liabilities	<u>1,843,082</u>	<u>85,551</u>	<u>-</u>	<u>32,189</u>	<u>1,255,818</u>	<u>406,146</u>	<u>3,622,786</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Unavailable revenue	538,607	-	-	-	-	7,112	545,719
Related to leases	767,907	-	-	-	1,918,256	-	2,686,163
Total deferred inflows of resources	<u>1,306,514</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,918,256</u>	<u>7,112</u>	<u>3,231,882</u>
<b>FUND BALANCES</b>							
Nonspendable:							
Inventories	192,485	-	-	-	-	-	192,485
Long-term advances	3,821,000	-	-	-	-	-	3,821,000
Restricted for:							
Ormond Memorial Art Museum	67,211	-	-	-	-	-	67,211
Downtown	-	4,680,600	-	-	-	-	4,680,600
North Mainland	-	-	1,184,157	-	-	-	1,184,157
Stormwater drainage	-	-	-	8,415,663	-	-	8,415,663
Law enforcement	-	-	-	-	-	139,968	139,968
Debt service	-	-	-	-	-	148,612	148,612
Transportation impact	-	-	-	-	-	4,277,820	4,277,820
Capital expansion	-	-	-	-	-	2,283,145	2,283,145
Committed to:							
Recreational facilities	-	-	-	-	-	553,367	553,367
Assigned to:							
Economic development	716,519	-	-	-	-	-	716,519
Recreational facilities	-	-	-	-	-	212,188	212,188
Grants	-	-	-	-	-	73,248	73,248
Debt service	-	-	-	-	-	252,336	252,336
Capital improvements	-	-	-	-	-	2,335,853	2,335,853
Subsequent year's budget	70,000	-	-	-	-	-	70,000
Unassigned	8,793,734	-	-	-	(1,045,002)	(20,064)	7,728,668
Total fund balances	<u>13,660,949</u>	<u>4,680,600</u>	<u>1,184,157</u>	<u>8,415,663</u>	<u>(1,045,002)</u>	<u>10,256,473</u>	<u>37,152,840</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 16,810,545</u>	<u>\$ 4,766,151</u>	<u>\$ 1,184,157</u>	<u>\$ 8,447,852</u>	<u>\$ 2,129,072</u>	<u>\$ 10,669,731</u>	<u>\$ 44,007,508</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2023**

**Fund balances - total governmental funds** \$ 37,152,840

Amounts reported for governmental activities in the statement of activities are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds

Total governmental capital assets	266,361,962	
Less: accumulated depreciation	<u>(149,353,444)</u>	117,008,518

On the governmental fund statements, a net pension liability is not recorded unless an amount is legally due and payable (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the City's net pension (liability) asset of the defined benefit pension plans is reported as a noncurrent (liability) asset. Additionally, deferred outflows and deferred inflows related to pensions are also reported.

Net pension liability	(28,150,924)	
Deferred outflows related to pensions	7,706,100	
Deferred inflows related to pensions	<u>(217,384)</u>	(20,662,208)

On the governmental fund statements, a OPEB liability is not recorded unless an amount is due and payable (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the City's total OPEB liability is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to OPEB are also reported.

Total OPEB liability	(3,274,289)	
Deferred outflows related to OPEB	590,508	
Deferred inflows related to OPEB	<u>(2,158,916)</u>	(4,842,697)

Internal service funds are used by management to charge the costs of data processing, insurance, fleet lease and maintenance, building maintenance, and internal loans to individual funds. These assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.

Total net position		550,440
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Because some property taxes and other revenues will not be collected for several months after the close of the City's fiscal year end, they are not considered as "available" revenues in the governmental funds, and therefore, reported as deferred inflows of unavailable revenues. In the statement of net position, which is presented on an accrual basis, no deferral is reported since the revenue is fully recognized in the statement of activities.

545,719

Long-term liabilities, including bonds payable and notes payable, are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities, deferred outflows, and other debt-related deferred charges consist of the following:

Bonds and notes payable	(2,311,000)	
Financed purchases	(888,033)	
Accrued interest payable	(20,258)	
Compensated absences	<u>(2,247,464)</u>	(5,466,755)

**Net position of governmental activities, as restated** \$ 124,285,857

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	General	Redevelopment Trust	Ormond Crossings Trust	Stormwater Drainage Utility	Municipal Airport	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues</b>							
Taxes	\$ 25,243,373	\$ -	\$ -	\$ -	\$ -	\$ 4,869,640	\$ 30,113,013
Permits and fees	1,484,475	-	-	-	-	-	1,484,475
Intergovernmental	5,525,718	951,006	182,242	155,000	1,035,907	876,864	8,726,737
Charges for services	1,082,210	-	-	2,582,570	-	-	3,664,780
Fines and forfeitures	70,591	-	-	-	-	37,568	108,159
Miscellaneous	3,872,695	97,558	23,865	167,629	143,608	806,520	5,111,875
Total revenues	<u>37,279,062</u>	<u>1,048,564</u>	<u>206,107</u>	<u>2,905,199</u>	<u>1,179,515</u>	<u>6,590,592</u>	<u>49,209,039</u>
<b>Expenditures</b>							
Current:							
General government	7,337,331	70,515	-	-	-	209,187	7,617,033
Public safety	18,051,926	-	-	-	-	1,134,589	19,186,515
Public works	6,498,062	36,089	-	1,279,044	368,931	259,155	8,441,281
Culture and recreation	6,753,915	184,500	-	-	-	139,808	7,078,223
Human services	93,990	-	-	-	-	22,500	116,490
Economic development	382,412	-	-	-	-	3,600	386,012
Capital improvements	8,333	109,015	-	745,900	905,640	4,430,814	6,199,702
Debt service:							
Principal	-	-	-	-	-	859,317	859,317
Interest and other	-	-	-	-	-	130,217	130,217
Total expenditures	<u>39,125,969</u>	<u>400,119</u>	<u>-</u>	<u>2,024,944</u>	<u>1,274,571</u>	<u>7,189,187</u>	<u>50,014,790</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(1,846,907)</u>	<u>648,445</u>	<u>206,107</u>	<u>880,255</u>	<u>(95,056)</u>	<u>(598,595)</u>	<u>(805,751)</u>
<b>Other financing sources (uses)</b>							
Transfers in	4,779,108	562,045	129,919	-	77,573	2,459,350	8,007,995
Transfers out	(2,917,196)	-	-	(221,640)	(16,729)	(904,780)	(4,060,345)
Total other financing sources (uses)	<u>1,861,912</u>	<u>562,045</u>	<u>129,919</u>	<u>(221,640)</u>	<u>60,844</u>	<u>1,554,570</u>	<u>3,947,650</u>
<b>Net change in fund balances</b>	<u>15,005</u>	<u>1,210,490</u>	<u>336,026</u>	<u>658,615</u>	<u>(34,212)</u>	<u>955,975</u>	<u>3,141,899</u>
<b>Fund balances, beginning of year</b>	<u>13,645,944</u>	<u>3,470,110</u>	<u>848,131</u>	<u>7,757,048</u>	<u>(1,010,790)</u>	<u>9,300,498</u>	<u>34,010,941</u>
<b>Fund balances, end of year</b>	<u>\$ 13,660,949</u>	<u>\$ 4,680,600</u>	<u>\$ 1,184,157</u>	<u>\$ 8,415,663</u>	<u>\$ (1,045,002)</u>	<u>\$ 10,256,473</u>	<u>\$ 37,152,840</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2023**

Net change in fund balances - total governmental funds		\$ 3,141,899
<p>Amounts reported for governmental activities in the Statement of Activities are different because:</p>		
<p>Governmental funds report capital outlays as expenditures. However, in statement of activities the cost of those assets is depreciated over their estimated useful lives.</p>		
Expenditures for capital assets	6,199,702	
Contributed capital assets	2,880	
Loss on disposition of capital assets	(12,435)	
Less current year depreciation	(7,442,856)	(1,252,709)
<p>Bond and loan proceeds are reported as financing sources in the governmental funds. However, the issuance of debt is reported as long-term debt payable in the statement of net position. Repayment of bond and note principal is an expenditure in the governmental funds, but the repayment of debt principal reduces long-term liabilities in the statement of net position. These amounts are as follows:</p>		
Principal repayment of general long-term debt		859,317
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds (change in delinquent taxes and liens).</p>		
		(3,139)
<p>Governmental funds report contributions to defined benefit pension and OPEB plans as expenditures. However, in the Statement of Activities, the amount contributed to defined benefit pension and OPEB plans reduces future net pension liability and total OPEB liability. Also included in pension and OPEB expense in the Statement of Activities are amounts required to be amortized.</p>		
Change in net pension liability and deferred inflows/outflows related to pensions		(2,263,410)
Change in total OPEB liability and deferred inflows/outflows related to OPEB		69,642
<p>Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. These adjustments are as follows:</p>		
Change in accrued interest on long-term debt		5,956
Change in compensated absences liability		42,308
<p>Internal service funds are used by management to charge the costs of certain activities to individual funds. The portion of net revenue/expense of internal service funds reported within governmental activities for the year.</p>		
		(479,578)
<b>Change in net position of governmental activities</b>		<b>\$ 120,286</b>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		<u>(Negative)</u>
<b>Revenues</b>				
Taxes	\$ 23,407,485	\$ 23,407,485	\$ 25,243,373	\$ 1,835,888
Permits and fees	1,887,850	1,887,850	1,484,475	(403,375)
Intergovernmental	5,290,300	5,290,300	5,525,718	235,418
Charges for services	968,000	968,000	1,082,210	114,210
Fines and forfeitures	73,000	73,000	70,591	(2,409)
Miscellaneous	3,431,319	3,431,319	3,872,695	441,376
Total revenues	<u>35,057,954</u>	<u>35,057,954</u>	<u>37,279,062</u>	<u>2,221,108</u>
<b>Expenditures</b>				
Current:				
General government:				
Legislation and policy	2,464,221	2,464,221	2,559,410	(95,189)
Finance	2,222,422	2,274,422	2,306,930	(32,508)
Human resources	505,117	562,254	600,979	(38,725)
Planning	711,727	711,727	734,841	(23,114)
Building inspections	1,163,670	1,181,579	1,135,171	46,408
Total general government	<u>7,067,157</u>	<u>7,194,203</u>	<u>7,337,331</u>	<u>(143,128)</u>
Public safety:				
Police	11,141,759	11,117,509	10,799,657	317,852
Fire	6,731,586	6,588,081	7,252,269	(664,188)
Total public safety	<u>17,873,345</u>	<u>17,705,590</u>	<u>18,051,926</u>	<u>(346,336)</u>
Public works	6,564,198	6,542,198	6,498,062	44,136
Culture and recreation	6,734,751	6,742,251	6,753,915	(11,664)
Human services	91,528	95,511	93,990	1,521
Economic development	400,799	400,799	382,412	18,387
Non-departmental	544,366	590,092	-	590,092
Capital improvements	1,112,000	1,112,000	8,333	1,103,667
Total expenditures	<u>40,388,144</u>	<u>40,382,644</u>	<u>39,125,969</u>	<u>1,256,675</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(5,330,190)</u>	<u>(5,324,690)</u>	<u>(1,846,907)</u>	<u>3,477,783</u>
<b>Other financing sources (uses)</b>				
Transfers in	4,779,108	4,779,108	4,779,108	-
Transfers out	(1,946,345)	(2,872,004)	(2,917,196)	(45,192)
Total other financing sources (uses)	<u>2,832,763</u>	<u>1,907,104</u>	<u>1,861,912</u>	<u>(45,192)</u>
<b>Net change in fund balance</b>	<u>(2,497,427)</u>	<u>(3,417,586)</u>	<u>15,005</u>	<u>3,432,591</u>
<b>Fund balance, beginning of year</b>	13,645,944	13,645,944	13,645,944	-
<b>Fund balance, end of year</b>	<u>\$ 11,148,517</u>	<u>\$ 10,228,358</u>	<u>\$ 13,660,949</u>	<u>\$ 3,432,591</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - REDEVELOPMENT TRUST FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ 911,308	\$ 911,308	\$ 951,006	\$ 39,698
Miscellaneous	500	500	97,558	97,058
<b>Total revenues</b>	<u>911,808</u>	<u>911,808</u>	<u>1,048,564</u>	<u>136,756</u>
<b>Expenditures</b>				
Current:				
General government:				
Planning	66,050	66,050	70,515	(4,465)
Public works	18,961	41,961	36,089	5,872
Culture and recreation	184,500	184,500	184,500	-
Human services	200,000	200,000	-	200,000
Nondepartmental	837,842	814,842	-	814,842
Capital improvements	130,000	3,275,205	109,015	3,166,190
<b>Total expenditures</b>	<u>1,437,353</u>	<u>4,582,558</u>	<u>400,119</u>	<u>4,182,439</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(525,545)</u>	<u>(3,670,750)</u>	<u>648,445</u>	<u>4,319,195</u>
<b>Other financing sources (uses)</b>				
Transfers in	525,545	525,545	562,045	36,500
Transfers out	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>525,545</u>	<u>525,545</u>	<u>562,045</u>	<u>36,500</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>(3,145,205)</u>	<u>1,210,490</u>	<u>4,355,695</u>
<b>Fund balance, beginning of year</b>	3,470,110	3,470,110	3,470,110	-
<b>Fund balance, end of year</b>	<u>\$ 3,470,110</u>	<u>\$ 324,905</u>	<u>\$ 4,680,600</u>	<u>\$ 4,355,695</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - ORMOND CROSSINGS TRUST FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ 173,240	\$ 173,240	\$ 182,242	\$ 9,002
Miscellaneous	1,704	1,704	23,865	22,161
Total revenues	<u>174,944</u>	<u>174,944</u>	<u>206,107</u>	<u>31,163</u>
<b>Expenditures</b>				
Current:				
General government:				
Nondepartmental	296,171	296,171	-	296,171
Total expenditures	<u>296,171</u>	<u>296,171</u>	<u>-</u>	<u>296,171</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(121,227)</u>	<u>(121,227)</u>	<u>206,107</u>	<u>327,334</u>
<b>Other financing sources (uses)</b>				
Transfers in	121,227	121,227	129,919	(8,692)
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>121,227</u>	<u>121,227</u>	<u>129,919</u>	<u>(8,692)</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>336,026</u>	<u>318,642</u>
<b>Fund balance, beginning of year</b>	848,131	848,131	848,131	-
<b>Fund balance, end of year</b>	<u>\$ 848,131</u>	<u>\$ 848,131</u>	<u>\$ 1,184,157</u>	<u>\$ 318,642</u>

The accompanying notes to financial statements are an integral part of this statement



**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - STORMWATER DRAINAGE UTILITY FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ -	\$ -	\$ 155,000	\$ 155,000
Charges for services	2,525,000	2,525,000	2,582,570	57,570
Miscellaneous	500	500	167,629	167,129
Total revenues	<u>2,525,500</u>	<u>2,525,500</u>	<u>2,905,199</u>	<u>379,699</u>
<b>Expenditures</b>				
Current:				
Public works	1,453,860	1,479,860	1,279,044	200,816
Capital improvements	850,000	943,914	745,900	198,014
Total expenditures	<u>2,303,860</u>	<u>2,423,774</u>	<u>2,024,944</u>	<u>398,830</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>221,640</u>	<u>101,726</u>	<u>880,255</u>	<u>778,529</u>
<b>Other financing sources (uses)</b>				
Transfers out	(221,640)	(221,640)	(221,640)	-
<b>Net change in fund balance</b>	<u>-</u>	<u>(119,914)</u>	<u>658,615</u>	<u>778,529</u>
<b>Fund balance, beginning of year</b>	7,757,048	7,757,048	7,757,048	-
<b>Fund balance, end of year</b>	<u>\$ 7,757,048</u>	<u>\$ 7,637,134</u>	<u>\$ 8,415,663</u>	<u>\$ 778,529</u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - MUNICIPAL AIRPORT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ -	\$ 987,139	\$ 1,035,907	\$ 48,768
Miscellaneous	112,000	112,000	143,608	31,608
Total revenues	<u>112,000</u>	<u>1,099,139</u>	<u>1,179,515</u>	<u>80,376</u>
<b>Expenditures</b>				
Current:				
Public works	272,119	297,119	368,931	(71,812)
Capital improvements	150	999,916	905,640	94,276
Total expenditures	<u>272,269</u>	<u>1,297,035</u>	<u>1,274,571</u>	<u>22,464</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(160,269)</u>	<u>(197,896)</u>	<u>(95,056)</u>	<u>102,840</u>
<b>Other financing sources (uses)</b>				
Transfers in	77,573	77,573	77,573	-
Transfers out	<u>(16,729)</u>	<u>(16,729)</u>	<u>(16,729)</u>	<u>-</u>
Total other financing sources (uses)	<u>60,844</u>	<u>60,844</u>	<u>60,844</u>	<u>-</u>
<b>Net change in fund balance</b>	(99,425)	(137,052)	(34,212)	102,840
<b>Fund balance, beginning of year</b>	(1,010,790)	(1,010,790)	(1,010,790)	-
<b>Fund balance, end of year</b>	<u><u>\$ (1,110,215)</u></u>	<u><u>\$ (1,147,842)</u></u>	<u><u>\$ (1,045,002)</u></u>	<u><u>\$ 102,840</u></u>

The accompanying notes to financial statements are an integral part of this statement

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**SEPTEMBER 30, 2023**

	<b>Business-type Activities - Enterprise Funds</b>			<b>Governmental</b>
	<b>Water and Sewer</b>	<b>Solid Waste</b>	<b>Total</b>	<b>Activities Internal Service Funds</b>
<b>ASSETS</b>				
Current assets:				
Equity in pooled cash and investments	\$ 5,443,060	\$ 17,145	\$ 5,460,205	\$ 3,663,923
Accounts receivable - net	2,187,681	1,106,899	3,294,580	250
Due from other governments	-	-	-	9,372
Prepaid items	-	-	-	11,761
Restricted equity in pooled cash and investments	4,683,275	-	4,683,275	-
Total current assets	<u>12,314,016</u>	<u>1,124,044</u>	<u>13,438,060</u>	<u>3,685,306</u>
Noncurrent assets:				
Restricted equity in pooled cash and investments	16,406,692	114,310	16,521,002	-
Capital assets:				
Land	1,072,485	-	1,072,485	-
Intangibles	805,942	-	805,942	-
Building and improvements other than buildings	252,893,152	318,210	253,211,362	-
Equipment	5,959,327	20,731	5,980,058	-
	<u>260,730,906</u>	<u>338,941</u>	<u>261,069,847</u>	<u>-</u>
Less accumulated depreciation	<u>(177,069,855)</u>	<u>(107,044)</u>	<u>(177,176,899)</u>	<u>-</u>
	83,661,051	231,897	83,892,948	-
Construction in progress	1,810,335	-	1,810,335	-
Total noncurrent assets	<u>101,878,078</u>	<u>346,207</u>	<u>102,224,285</u>	<u>-</u>
Total assets	<u>\$ 114,192,094</u>	<u>\$ 1,470,251</u>	<u>\$ 115,662,345</u>	<u>\$ 3,685,306</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows related to pensions	\$ 650,581	\$ 20,038	\$ 670,619	\$ -
Deferred outflows related to OPEB	122,273	3,994	126,267	-
Total deferred outflows	<u>\$ 772,854</u>	<u>\$ 24,032</u>	<u>\$ 796,886</u>	<u>\$ -</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable	\$ 524,783	\$ 716,065	\$ 1,240,848	\$ 19,500
Accrued liabilities	79,886	2,943	82,829	-
Compensated absences	248,615	21,343	269,958	-
Claims payable	-	-	-	850,436
Current portion of landfill closure	-	84,675	84,675	-
Payable from restricted assets:				
Customer deposits	859,207	-	859,207	-
Current portion of bonds and loans payable	3,753,175	-	3,753,175	-
Accrued interest payable	70,893	-	70,893	-
Total current liabilities	<u>5,536,559</u>	<u>825,026</u>	<u>6,361,585</u>	<u>869,936</u>
Noncurrent liabilities:				
Advance from other funds	-	2,600,000	2,600,000	-
Compensated absences	98,249	9,758	108,007	-
Claims payable	-	-	-	2,264,930
Bonds payable	10,403,000	-	10,403,000	-
Loans from other governments	6,283,615	-	6,283,615	-
Landfill closure liability	-	508,050	508,050	-
Total OPEB liability	745,898	26,555	772,453	-
Net pension liability	2,268,124	69,857	2,337,981	-
Total noncurrent liabilities	<u>19,798,886</u>	<u>3,214,220</u>	<u>23,013,106</u>	<u>2,264,930</u>
Total liabilities	<u>\$ 25,335,445</u>	<u>\$ 4,039,246</u>	<u>\$ 29,374,691</u>	<u>\$ 3,134,866</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to OPEB	\$ 447,035	\$ 14,607	\$ 461,642	\$ -
Total deferred inflows	<u>\$ 447,035</u>	<u>\$ 14,607</u>	<u>\$ 461,642</u>	<u>\$ -</u>
<b>NET POSITION</b>				
Net investment in capital assets	\$ 65,031,596	\$ 231,897	\$ 65,263,493	\$ -
Restricted for construction	10,136,525	-	10,136,525	-
Restricted for debt service	3,753,175	-	3,753,175	-
Restricted for renewal and replacement	400,000	-	400,000	-
Unrestricted	9,861,172	(2,791,467)	7,069,705	550,440
Total net position	<u>\$ 89,182,468</u>	<u>\$ (2,559,570)</u>	<u>\$ 86,622,898</u>	<u>\$ 550,440</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<b>Business-type Activities - Enterprise Funds</b>			<b>Governmental</b>
	<b>Water and Sewer</b>	<b>Solid Waste</b>	<b>Total</b>	<b>Activities Internal Service Funds</b>
<b>Operating revenues:</b>				
Charges for services:				
Water sales	\$ 11,377,008	\$ -	\$ 11,377,008	\$ -
Service charges	305,384	-	305,384	-
Sewer charges	9,715,296	-	9,715,296	-
Refuse charges	-	8,770,283	8,770,283	-
Franchise fees	-	2,325,319	2,325,319	-
Internal charges	-	-	-	2,254,046
Miscellaneous	33,094	-	33,094	95,289
Total operating revenues	<u>21,430,782</u>	<u>11,095,602</u>	<u>32,526,384</u>	<u>2,349,335</u>
<b>Operating expenses:</b>				
Billing and customer service	1,916,732	-	1,916,732	-
Water system	5,673,950	-	5,673,950	-
Sewer system	5,928,928	-	5,928,928	-
Solid waste system	-	12,503,904	12,503,904	-
Claims and insurance	-	-	-	2,588,257
Depreciation	7,460,018	12,735	7,472,753	-
Total operating expenses	<u>20,979,628</u>	<u>12,516,639</u>	<u>33,496,267</u>	<u>2,588,257</u>
<b>Operating income</b>	<u>451,154</u>	<u>(1,421,037)</u>	<u>(969,883)</u>	<u>(238,922)</u>
<b>Nonoperating income (expenses):</b>				
Interest revenue (loss)	618,537	(26,361)	592,176	-
Interest/amortization expense	(685,186)	-	(685,186)	-
Total nonoperating revenues (expenses)	<u>(66,649)</u>	<u>(26,361)</u>	<u>(93,010)</u>	<u>-</u>
<b>Income before contributions, grants, and transfers</b>	<u>384,505</u>	<u>(1,447,398)</u>	<u>(1,062,893)</u>	<u>(238,922)</u>
Capital contributions, grants, and impact fees	1,201,910	-	1,201,910	-
Transfers in	425,887	-	425,887	-
Transfers out	(2,788,919)	(1,343,962)	(4,132,881)	(240,656)
<b>Change in net position</b>	<u>(776,617)</u>	<u>(2,791,360)</u>	<u>(3,567,977)</u>	<u>(479,578)</u>
<b>Total net position - beginning of year</b>	89,959,085	231,790	90,190,875	1,030,018
<b>Total net position - ending of year</b>	<u>\$ 89,182,468</u>	<u>\$ (2,559,570)</u>	<u>\$ 86,622,898</u>	<u>\$ 550,440</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<b>Business-type Activities - Enterprise Funds</b>			<b>Governmental</b>
	<b>Water and Sewer</b>	<b>Solid Waste</b>	<b>Total</b>	<b>Activities Internal Service Funds</b>
<b>Cash flows from operating activities</b>				
Cash received from customers	\$ 21,592,948	\$ 11,005,575	\$ 32,598,523	\$ 2,349,335
Cash paid to employees	(5,290,389)	(148,096)	(5,438,485)	-
Cash paid to suppliers	(7,691,831)	(12,478,948)	(20,170,779)	(2,288,222)
Net cash provided by (used in) operating activities	<u>8,610,728</u>	<u>(1,621,469)</u>	<u>6,989,259</u>	<u>61,113</u>
<b>Cash flows from noncapital financing activities</b>				
Transfers from other funds	425,887	-	425,887	-
Transfers to other funds	(2,788,919)	(1,343,962)	(4,132,881)	(240,656)
Interfund loans	-	2,600,000	2,600,000	-
Net cash provided by (used in) noncapital financing activities	<u>(2,363,032)</u>	<u>1,256,038</u>	<u>(1,106,994)</u>	<u>(240,656)</u>
<b>Cash flows from capital and related financing activities</b>				
Acquisition and construction of capital assets	(2,776,926)	-	(2,776,926)	-
Capital grants and impact fees	1,012,326	-	1,012,326	-
Principal payments of long-term debt	(4,042,951)	-	(4,042,951)	-
Interest paid	(696,975)	(26,361)	(723,336)	-
Net cash provided by (used in) capital and related financing activities	<u>(6,504,526)</u>	<u>(26,361)</u>	<u>(6,530,887)</u>	<u>-</u>
<b>Cash flows from investing activities</b>				
Interest received	618,537	-	618,537	-
Net cash provided by (used in) investing activities	<u>618,537</u>	<u>-</u>	<u>618,537</u>	<u>-</u>
<b>Net change in cash and cash equivalents</b>	<u>361,707</u>	<u>(391,792)</u>	<u>(30,085)</u>	<u>(179,543)</u>
<b>Cash and cash equivalents, beginning of year</b>	26,171,320	523,247	26,694,567	3,843,466
<b>Cash and cash equivalents, end of year</b>	<u>\$ 26,533,027</u>	<u>\$ 131,455</u>	<u>\$ 26,664,482</u>	<u>\$ 3,663,923</u>
<b>Cash and cash equivalents classified as:</b>				
Unrestricted	\$ 5,443,060	\$ 17,145	\$ 5,460,205	\$ 3,663,923
Restricted	21,089,967	114,310	21,204,277	-
Total cash and cash equivalents	<u>\$ 26,533,027</u>	<u>\$ 131,455</u>	<u>\$ 26,664,482</u>	<u>\$ 3,663,923</u>
<b>Reconciliation of operating income to net cash provided by (used in) operating activities</b>				
Operating income (loss)	\$ 451,154	\$ (1,421,037)	\$ (969,883)	\$ (238,922)
Adjustments to reconcile net operating income to net cash provided by operating activities:				
Depreciation	7,460,018	12,735	7,472,753	-
Changes in assets and liabilities:				
Accounts receivable	46,951	(90,027)	(43,076)	-
Due from other governments	27,800	-	27,800	-
Accounts payable and accrued liabilities	59,260	125,984	185,244	(42,331)
Deposits	87,415	-	87,415	-
Compensated absences	(6,385)	(20,496)	(26,881)	-
Claims liability	-	-	-	342,366
Landfill closure liability	-	(148,793)	(148,793)	-
Net pension liability	451,844	(78,830)	373,014	-
Total OPEB liability	32,671	(1,005)	31,666	-
Net cash provided by (used in) operating activities	<u>\$ 8,610,728</u>	<u>\$ (1,621,469)</u>	<u>\$ 6,989,259</u>	<u>\$ 61,113</u>
<b>Non-cash investing, capital, and financing activities:</b>				
Capital assets contributed from other sources	<u>\$ 189,584</u>	<u>\$ -</u>	<u>\$ 189,584</u>	<u>\$ -</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**SEPTEMBER 30, 2023**

	<u>Pension Trust Funds</u>
<b>ASSETS</b>	
Cash and cash equivalents with trustee	\$ 5,429,266
Receivables:	
Due from other funds	164,396
State premium taxes	154,040
Interest and dividends receivable	299,189
Total receivables	<u>617,625</u>
Investments, at fair value:	
U.S. Government securities	23,979,071
Mortgage-backed securities	8,722,524
Corporate bonds	1,719,283
Corporate stocks	66,522,036
Foreign stocks	18,948,952
Real Estate	5,648,589
Total investments	<u>125,540,455</u>
Total assets	<u><u>\$ 131,587,346</u></u>
<b>LIABILITIES</b>	
Due to other funds	\$ 113,232
Total liabilities	<u><u>\$ 113,232</u></u>
<b>NET POSITION</b>	
Restricted for pensions	<u><u>\$ 131,474,114</u></u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<b>Pension Trust Funds</b>
<b>Additions</b>	
Contributions:	
Employer	\$ 3,419,671
Plan members	915,199
State - insurance premium taxes	1,011,119
Total contributions	5,345,989
Investment earnings:	
Net appreciation (depreciation) in fair value of investments	12,964,748
Interest and dividends	3,154,693
Total investment earnings	16,119,441
Less: investment expense	(545,810)
Net investment income (loss)	15,573,631
Total additions	20,919,620
<b>Deductions</b>	
Benefit payments	8,817,085
Refunds	246,302
Administrative expenses	136,621
Total deductions	9,200,008
<b>Change in net position</b>	<b>11,719,612</b>
<b>Net position restricted for pensions, beginning of year</b>	<b>119,754,502</b>
<b>Net position restricted for pensions, end of year</b>	<b>\$ 131,474,114</b>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

**(1) Summary of Significant Accounting Policies:**

The City of Ormond Beach, Florida (the City) is a municipal corporation created by the laws of Florida, Chapter 67-1274 located in Volusia County. The legislative branch of the City is comprised of a five- (5) member elected Commission. The City Commission is governed by the City Charter and by state and local laws and regulations. The City Commission is responsible for the establishment and adoption of policy. The execution of such policy is the responsibility of the Commission-appointed City Manager.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. All amounts reported in the financial statements are in thousands. The following is a summary of the more significant policies.

(a) **Reporting entity**—The accompanying financial statements present the financial position, results of operations and cash flows of the applicable fund types governed by the City Commission of the City of Ormond Beach, Florida, the reporting entity of government for which the City Commission is considered to be financially accountable. Based upon the application of the criteria set forth in GASB Codification, there are no discretely presented component units of the City.

(b) **Individual Component Unit Disclosures**—The City reports the following blended component units:

The Ormond Beach Community Redevelopment Agency (CRA) (created by Florida Statutes 163.38 and Resolution 84-74) is governed by a board comprised of the government's elected Commission. Additionally, the services provided by the agency entirely benefit the primary government and bond issuance authorization is approved by the City's Commission. Although legally separate, the CRA is reported as if it were part of the primary government and appropriately recorded as a major special revenue fund.

The North Mainland / Ormond Crossings Community Redevelopment Agency (Ormond Crossings) (created by Florida Statutes 163.38 and Resolution 2006-36) is governed by a board comprised of the government's elected Commission. Additionally, the services provided by the agency benefit the primary government and bond issuance authorization is approved by the City's Commission. Although legally separate, Ormond Crossings is reported as if it were part of the primary government and appropriately recorded as a major special revenue fund.

(c) **Related organizations**—The City commission is also responsible for appointing the members of the board for the Ormond Beach Housing Authority. The City's accountability for this organization does not extend beyond making the appointments. The board members do not serve at the discretion of the Commission and can only be removed for cause. The City cannot impose its will on the Housing Authority and does not derive any financial benefit or burden from the relationship.



**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(d) **Jointly governed organizations**—The City, in conjunction with the County, eleven (11) other cities in Volusia County, over seventy-five local private sector companies, five (5) higher education institutions and Volusia County Public Schools have created the Team Volusia Economic Development Corporation. Team Volusia EDC is an organization that works to support business growth and recruit new business within the County and its 16 cities.

(e) **Government-wide and fund financial statements**—The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Indirect costs are included in the program expense reported for individual functions and activities. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

(f) **Measurement focus, basis of accounting, and financial statement presentation**—The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using *the current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

When grant terms provide that an expenditure of resources is the prime factor for determining eligibility for federal, state, and other grant resources, revenue is recognized at the time the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Taxes, intergovernmental revenue, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

**The City reports the following major governmental funds:**

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Redevelopment Trust Fund* is a special revenue fund that accounts for the financial resources related to the economic development of the Ormond Beach Downtown Community Redevelopment Area. These funds include proceeds from the City's tax increment financing districts, which are legally restricted and expended to support the City's redevelopment in the designated community redevelopment area.

The *Ormond Crossings Trust Fund* is a special revenue fund that accounts for the financial resources related to the economic development of the North Mainland/Ormond Crossings Community Redevelopment Area. These funds include proceeds from the City's tax increment financing District, which are legally restricted and expended to support the City's redevelopment in the designated community redevelopment area.

The *Stormwater Drainage Utility Fund* is a special revenue fund that accounts for the maintenance of the City's existing stormwater drainage system. Revenues are provided from user charges to the utility customers.

The *Municipal Airport Fund* is a special revenue fund that accounts for the financial resources related to Ormond Beach Municipal Airport. These funds typically include substantial grant funding for airport improvements subject to federal and/or state restrictions.

**The City reports the following major proprietary funds:**

The *Water and Sewer Fund* accounts for the activities of the City's water distribution system, sewage treatment plant, sewage pumping stations and collection systems.

The *Solid Waste Fund* accounts for the activities of the City's solid waste collection and disposal system.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

Additionally, the City reports the following fund types:

**Special Revenue Funds**—These funds account for financial resources related to the stormwater, airport, confiscated funds and grants of the City. The funds account for specific revenues that are legally restricted and expended for these specific purposes.

**Debt Service Funds**—These funds account for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

**Capital Projects Funds**—These funds account for financial resources to be used for equipment replacement or the acquisition or construction of major capital facilities and improvement projects (other than those financed by proprietary funds and trust funds).

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and sewer function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(g) **Budgets and budgetary accounting**—Annual budgets for all governmental and proprietary funds were adopted in compliance with Florida law. The basis on which the budgets are prepared is consistent with the basis of accounting utilized by the various fund types. The governmental funds' budgets are prepared on the modified accrual basis of accounting. The proprietary funds' budgets are prepared on the full accrual basis of accounting. The City follows these procedures in establishing the budgetary data reflected in the accompanying financial statements:

- (i) Prior to the end of the fiscal year, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- (ii) Budget workshops are scheduled by the City Manager, as needed.
- (iii) The general summary of the budget and notice of public hearing is published in the local newspaper.
- (iv) Public hearings are conducted to obtain taxpayer comments.
- (v) Prior to October 1, the budgets are legally enacted through passage of an ordinance.
- (vi) The City Manager is authorized to transfer budgeted amounts between divisions and departments; however, any revisions that alter the total appropriations of any fund must be approved by the City Commission.
- (vii) The level of classification detail at which expenditures may not legally exceed appropriations is the fund level.
- (viii) The City Commission, by Ordinance, may make supplemental appropriations in excess of those originally estimated for the year up to the amount of available revenues. There one budget amendment to the General Fund for the fiscal year ended September 30, 2023.
- (ix) Appropriations lapse at the close of the fiscal year to the extent they have not been expended. Appropriations for capital expenditures lapse five years henceforth.

The budgets for governmental funds that were either adopted or amended during the year by the City Commission were prepared using the modified accrual basis of accounting in accordance with GAAP. The general, special revenue, debt service and capital project funds have legally adopted budgets. The legally adopted annual budget is contained within a separate document.

The individual funds that comprise the Water and Sewer Fund, consisting of the Water and Wastewater Operations Fund, Vehicle Replacement Fund, Renewal and Replacement Fund, Consolidated Debt Service Fund, West Ormond Reuse Impact Fee Fund, Water System Impact Fee Fund, Wastewater System Impact Fee Fund, Water System Improvements Fund, Wastewater System Improvements Fund and Watermain System Improvements Fund, have legally adopted annual budgets. The Solid Waste Fund also has a legally adopted annual budget. Presentation of budget/actual comparisons have not been presented in these financial statements as this disclosure would be misleading and is not required by GAAP.

Expenditures in the pension passthrough fund exceeded final budget amounts at year-end.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(h) **Cash and investments**—For accounting and investment purposes, a pooled cash and investments account is maintained for all funds. This gives the City the ability to invest large amounts of idle cash for short periods of time and to maximize earnings potential. The “equity in pooled cash and investments” represents the amount owned by each fund.

Cash and cash equivalents include cash on hand, demand deposits and cash with fiscal agent. Additionally, each fund’s equity in the City’s investment pool is considered to be a cash equivalent since the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

All of the City’s investments are reported at fair value, with the exception of 2a-7-like pools which are stated at cost or amortized value. Investments within the Pension Trust Funds made through financial brokers are held with trustees and are stated at fair value as determined in an active market.

(i) **Receivables, revenues, and interfund obligations**—Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

All trade and property tax receivables, including those for water, sewer and solid waste services, are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 120 days comprise the trade accounts receivable allowance for uncollectibles, including those for water, sewer and solid waste services. The property tax receivable allowance is recorded from approximately 45 percent of outstanding property taxes at September 30, 2023.

The unbilled portion of water, sewer, solid waste, and stormwater earned revenues and accrued at year end is based upon a proration of the October cycle billing.

(j) **Lease receivable**—When engaged in long-term leasing activity as the lessor, the City recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements. At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.
- The City monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(k) **Property tax calendar**—Under Florida law, the assessment of all properties and the collection of all county, municipal and school district property taxes are consolidated in the offices of the Volusia County Property Appraiser and Volusia County Revenue Division. The laws of the state regulating tax assessment are also designed to assure a consistent property valuation method statewide. State Statutes permit municipalities to levy property taxes at a rate of up to ten mills. For the year ended September 30, 2023, the millage rate assessed by the City was 4.0308 mills.

The property tax calendar is as follows:

Valuation Date January 1, 2022

Property Appraiser prepares the assessment roll with values as of January 1, 2022, submits this preliminary roll for approval by the State and notifies each taxing authority of their respective valuations. July 1, 2022

City Commission holds two required public hearings and adopts a budget and ad valorem tax millage rate for the coming fiscal year. September 2022

Property Appraiser certifies the assessment roll and all real and tangible personal property taxes are due and payable (Levy date). November 1, 2022

A Notice of Taxes is mailed to each property owner on the assessment roll. Taxes may be paid November 2022 through March 2023, with the following applicable discounts: November 1, 2022

<u>Month Paid</u>	<u>Discount Percent</u>	November 1, 2022
November	4 %	through
December	3	March 31, 2023
January	2	
February	1	
March	0	

All unpaid taxes on real and tangible personal property become delinquent. April 1, 2023

A list of unpaid tangible personal property taxes and a list of unpaid real property taxes are advertised. April and May  
2023

Tax certificates are sold on all real estate parcels with unpaid real property taxes (Lien date). June 1, 2023

A court order is obtained authorizing the seizure and sale of personal property if the taxpayer fails to pay the delinquent personal property taxes. June 1, 2023

At September 30, 2023, the City has recorded property taxes receivable of \$41,453.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(l) **Inventories**— consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time inventory is used (consumption method) using the first-in, first-out method of accounting.

(m) **Prepaid items**—Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are recorded as expenditures in governmental funds using the consumption method.

(n) **Restricted assets**—Certain proceeds of enterprise fund revenue bonds, as well as certain resources set aside for their repayments, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. Restricted funds are comprised of the following:

*Sinking funds* are used to segregate resources accumulated for debt service payments over the next twelve months.

*Renewal and replacement funds* are used to report resources set aside to meet unexpected repairs or to fund asset renewal and replacement.

*Construction funds* are used to report proceeds from bonds restricted for construction and impact fees on new construction and development. Impact fees must be expended on utility system expansions.

*Landfill escrow funds* are used to meet the obligation for closure and post closure care costs.

When both restricted and unrestricted resources are available for use, it is the City’s policy to use restricted resources first, and then unrestricted resources as they are needed.

(o) **Capital assets**—Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, drainage improvements, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant, and equipment are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	25
Stormwater infrastructure	25
Roadways and sidewalks infrastructure	25
Water system	25
Sewer system	25 – 30
Parks and recreational infrastructure	15
Vehicles and rolling stock	7 – 15
Machinery and equipment	3 – 5

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(p) **Deferred outflows of resources**—In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

The City has two items that qualifies for reporting as deferred outflows of resources, reported in both the government-wide statement of financial position and the proprietary funds statement of financial position. The items are the deferred outflows related to pensions and other post-employment benefits (OPEB). The deferred outflows related to pensions and OPEB will be recognized as either pension/OPEB expense or a reduction in the net pension/OPEB liability, respectively, in future reporting years. Details on the composition of deferred outflows related to pensions and OPEB are reported in subsequent notes.

(q) **Unearned revenue**—Unearned revenues will be recognized as revenue in the fiscal year they are earned or become available. Unearned revenue presented on the government-wide, governmental fund, and proprietary fund statements represents advance collection of funds for services to be provided in future reporting periods, consisting primarily of service deposits.

(r) **Liability for compensated absences**—The City policy permits employees to accumulate a limited amount of earned, but unused personal, vacation, and sick leave. These benefits are payable to employees upon separation from service. All leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in accordance with the GASB Codification.

(s) **Other post-employment benefits (OPEB)**—Pursuant to Section 112.0801, Florida Statutes, the City is mandated to permit participation in the health insurance program by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. The rates provide for an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the Plan on average than those of active employees. The City is financing the post-employment benefits on a pay-as-you-go basis. As determined by an actuarial valuation, the City records a total OPEB liability in its proprietary and government-wide financial statements related to the implicit subsidy. See Note (13) for further information.

(t) **Long-term obligations**—In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when paid.

In the fund financial statements, governmental fund types recognize premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.



**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(u) **Deferred inflows of resources**—In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Currently, the City has three items that qualify for reporting as deferred inflows of resources, two in both the government-wide statement of financial position and the proprietary funds statement of financial position and one item on the balance sheet of the governmental funds. The deferred inflows related to pensions and OPEB will be recognized as a component of pension/OPEB expense in future reporting years. Details on the composition of deferred inflows related to pensions and OPEB are reported in subsequent notes.

In the governmental funds, deferred inflows of resources are reported for unavailable revenue and amounts related to leases receivable, which will be recognized as inflows of resources in the period that the amounts become available.

(v) **Fund balance**—In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Amounts that are restricted to specific purposes either by a) constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments or b) imposed by law through constitutional provisions or enabling legislation are classified as restricted fund balances. Amounts that can only be used for specific purposes pursuant to constraints imposed by the City Commission through an ordinance are classified as committed fund balances. Amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed are classified as assigned fund balances. As per the City's fund balance policy, approved by Resolution 2011-138 on September 20, 2011, the intended purpose (assignments) may be determined by the City Commission, City Manager or Finance Director. Non-spendable fund balances include amounts that cannot be spent because they are either a) not in spendable form or b) legally or contractually required to be maintained intact. Unassigned fund balances represent the fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the General Fund.

The City would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

(w) **Minimum fund balance policy**—The City's policy is to maintain an adequate General Fund, fund balance to provide liquidity in the event of an economic downturn or natural disaster. The City Commission has adopted a financial standard to maintain a General Fund minimum unassigned fund balance of 15 percent of budgeted annual expenditures. This policy also includes a provision for a revenue stabilization fund of up to \$3,000,000; the balance of this fund at September 30, 2023, was \$2,685,000. The balance of the fund, \$2,685,000 is included in unassigned fund balance.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(x) **Net position**—The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted. *Net investment in capital assets* groups all capital assets including infrastructure into one component of net position. Accumulated depreciation and the outstanding balances of debt, excluding unspent bond proceeds, that are attributable to the acquisition, construction or improvement of these assets, reduce the balance in this category. *Restricted net position* presents net position with external restrictions imposed by creditors, grantors or laws and regulations of other governments. Unrestricted net position presents the net position balance that does not meet the definition of either of the other two components. The City would typically use restricted net position first, followed by unrestricted net position, but reserves the right to selectively spend unrestricted resources first to defer the use of these other classified funds.

(y) **Implementation of new accounting pronouncements**—The City implemented GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, in the current year and noted no agreements that met the criteria for recognition.

(2) **Reconciliation of Government-Wide and Fund Financial Statement:**

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is the reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that “long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.” The details of this difference are explained in the above-referenced financial statement.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**—Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this difference are explained in the above referenced financial statement.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

**(3) Cash Deposits and Investments:**

**(a) City of Ormond Beach**

The City's investment policies are governed by Chapter 280 and 218, Florida Statutes, City Code of Ordinances, and the adopted investment policy. For all investments authorized by statute or policy, the City applies the "Prudent Person" standard when developing investment strategies. The basic allowable investment instruments are as follows:

*United States Government Securities* – includes negotiable direct obligations, or obligations the principal and interest of which are unconditionally guaranteed by the United States Government.

*United States Government Agencies (full faith and credit of the United States Government)* – includes bonds, debentures or notes issued or guaranteed by the United States Government agencies, provided such obligations are back by the full faith and credit of the United States Government.

*Federal Instrumentalities (United States Government Sponsored Enterprises ("GSE") which are non-full faith and credit)* – includes bonds, debentures or notes issued or guaranteed by the United States Government Sponsored Enterprises which are non-full faith and credit.

*Mortgage-Backed Securities* – includes securities which are based on mortgages that are guaranteed by a government agency or GSE for payment of principal and a guarantee of timely payments.

*Non-Negotiable Interest-Bearing Time Certificates of Deposit* – includes non-negotiable interest-bearing time certificates of deposit or savings accounts in banks organized under the laws of Florida and/or in national banks organized under the laws of the United States and doing business and situated in Florida, provided that any such deposits are secured by the Florida Security for Public Deposits Act, Section 280, Florida Statutes.

*Repurchase Agreements* – includes repurchase agreements comprised of only those investments based on the requirements set by the City's Master Repurchase Agreement.

*Commercial Paper* – includes commercial paper of any United States company that is rated, at the time of purchase, "Prime-1" by Moody's and "A-1" by Standard & Poor's (prime commercial paper. If backed by a letter of credit (LOC), the long-term debt of the LOC provider must be rated at least single "A" category by any two Nationally Recognized Statistical Rating Organizations ("NRSROs").

*Corporate Notes* – includes corporate notes issued by corporations organized and operating within the United States or by depository institutions licensed by the United States that have a long-term debt rating, at the time of purchase, at a minimum single "A" category by any two NRSROs.

*Bankers' Acceptances* – includes bankers' acceptances which are issued by a domestic bank which has, at the time of purchase, an unsecured, uninsured and unguaranteed obligation rating of at least "Prime-1" by Moody's or "A-1" by Standard & Poor's.

*State and/or Local Government Taxable and/or Tax-Exempt Debt* – includes state and local government taxable and/or tax-exempt debt, general obligation and/or revenue bonds, rated, at the time of purchase, at a minimum single "A" category by any two NRSROs, or rated at least "MIG-2" by Moody's or "SP-2" by Standard & Poor's for short term debt.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(3) **Cash Deposits and Investments:** (Continued)

*Registered Investment Companies (Money Market Mutual Funds)* – includes shares in open-end and no-load money market funds provided such funds are registered under the Federal Investment Company Act of 1940 and operate in accordance with 17 C.F.R. Section 270.2a-7, which stipulates that money market funds must have an average weighted maturity of 60 days or less. In addition, the share value of the money market funds must be equal to \$1.00. The money market funds shall be rated “AAAm” by Standard & Poor’s or the equivalent by another NRSRO.

*Intergovernmental Investment Pool* – includes intergovernmental investment pools that are authorized pursuant to the Florida Interlocal Corporation Act, as provided in Section 163.01, Florida Statutes. The intergovernmental investment pool shall be rated “AAA” by Standard & Poor’s or the equivalent by another NRSRO.

*The Florida PRIME* – includes the Florida PRIME and shall be rated “AAAm” by Standard & Poor’s or the equivalent by another NRSRO.

Deposits include cash on hand and amounts held in the City’s demand accounts. Each demand account is insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000. Any balance in excess of FDIC insurance is covered by collateral held by the City’s custodial bank, which is pledged to a state trust fund that provides security in accordance with Florida Security for Public Deposits Act, Chapter 280, Florida Statutes.

The Florida Security for Public Deposits Act established guidelines for qualification and participation by banks and savings associations, procedures for the administration of the collateral requirements and characteristics of eligible collateral. Under the Act, the qualified public depository must pledge at least 50 percent of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to a maximum of 125 percent, may be required, if deemed necessary under the conditions set forth in the Act.

Obligations pledged to secure deposits must be delivered to the State Treasurer or, with the approval of the State Treasurer, to a bank, savings association, or trust company provided a power of attorney is delivered to the Treasurer. Under the Act, the pool may assess participating financial institutions on a pro rata basis to fund any shortfall in the event of the failure of a member institution.

The City is a member of Florida PRIME, the Local Government Surplus Funds Trust Fund Investment Pool (the Pool), that is administered by the State Board of Administration of Florida (SBA). This pool is a “2a-7 like” pool, which has the characteristics of a money market fund. Therefore, the fair value of investments held at the State Board of Administration Pool is the same as the fair value of the pooled shares. The Regulatory Oversight of the Local Government Surplus Funds Trust fund is governed by Ch. 19-7 of the Florida Administrative Code, which identifies the Rules for the State Board of Administration. These rules provide guidance and establish the general procedure for the administration of the Local Government Surplus Funds Trust Fund. The Local Government Surplus Trust Fund is not a registrant with the Securities and Exchange Commission (SEC); however, the Board has adopted operating procedures consistent with the requirements for a 2a-7 fund. The State Board of Administration has taken the position that participants in the pool are not required to disclose information related to interest rate risk, concentration of credit risk, and foreign credit risk.

The City has funds invested in a money market mutual fund. The fund’s portfolio is structured within the confines of Rule 2a-7 under the Investment Company Act of 1940, as amended. SEC Rule 2a-7 is the rule that permits money market funds to use amortized cost to maintain a constant NAV (net asset value) of \$1.00 per share, provided that such funds meet certain criteria. Therefore, the fair value of the City’s position in the fund is the same as the value of the fund’s shares. The fund invests primarily in short-term, high-quality, fixed-income securities issued by banks, corporations and the U.S. government, rated in the highest short-term category or of comparable quality.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

**(3) Cash Deposits and Investments:** (Continued)

The City measures and records its investments, assets whose use is limited, and restricted assets using fair value measurement guidelines. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and,
- *Level 3:* Unobservable inputs.

As of September 30, 2023, the City's Governmental and Business-type investment portfolio is composed of the following investments:

<u>Investment Type</u>	<u>Credit Quality Rating (S&amp;P)</u>	<u>Carrying Value</u>	<u>Weighted Average Investment Maturities (in Years)</u>		<u>Fair Value Measurement</u>		
			<u>Less Than 1</u>	<u>1 – 5</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Cash deposits	NR	\$ 31,431,697	\$ 31,431,697	\$ -	\$ n/a	\$ n/a	\$ n/a
State Board of Administration							
– Florida PRIME	AAAm	202,756	202,756	-	n/a	n/a	n/a
Money market	AAAm	31,010,330	31,010,330	-	n/a	n/a	n/a
Total Portfolio		<u>\$ 62,644,783</u>	<u>\$ 62,644,783</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

*Interest Rate Risk:* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. The City's investment policy manages its exposure to declines in fair values by limiting the maturity of specific investments to provide sufficient liquidity to pay obligations as they come due. In addition, the City's investment policy limits investments to those having a maturity, at the time of purchase, of less than five years. There were no investments in the City's portfolio that exceeded this maximum maturity at September 30, 2023.

*Credit Risk:* Credit risk is the risk that a debt issuer or other counter-party to an investment will not fulfill its obligations. The City's investment policy utilizes portfolio diversification in order to limit investments to the highest rated securities as rated by nationally recognized rating agencies. The ratings of the investments held at year end are shown above. All are rated within the investment policy guidelines at September 30, 2023.

*Concentration of Credit Risk:* Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The City's investment policy utilizes limitations on securities of a single issuer to manage this risk. For example, the City's investment policy limits a maximum of 40% of available funds may be invested in any one issuer of Federal Instrumentalities. Likewise, the policy limits state a maximum of 15% of available funds may be invested with any one issuer of Commercial Paper. At September 30, 2023, the investment portfolio met the single issuer and quality limitations of the investment policy.

*Custodial Credit Risk:* Custodial credit risk is the risk that the City may not recover cash and investments held by another party in the event of financial failure. All of the City's cash deposits are held by banks that qualify as a public depository under the Florida Security for Public Deposits Act as required by Chapter 280.02, Florida Statutes. Therefore, the City has no custodial risk associated with deposits.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

**(3) Cash Deposits and Investments:** (Continued)

The City's investment policy requires securities, with the exception of certificates of deposit, to be held with a third-party custodian and all securities purchased by, and all collateral obtained by the City, should be properly designated as an asset of the City. The securities must be held in an account separate and apart from the assets of the financial institution. Security transactions between a broker/dealer and the custodian involving the purchase or sale of securities, by transfer of money or securities must be made on a "delivery versus payment" basis, if applicable, to ensure the custodian will have the security or money, as appropriate, in hand at the conclusion of the transaction. As of September 30, 2023, the City's investment portfolio was held with a third-party custodian.

*Foreign Currency Risk:* Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The investment policy does not permit general obligations issued by a foreign government and is, therefore, not exposed to foreign currency risk.

**(b) Pension Plans**

The City's Pension Plans are authorized to invest in the following investments:

Investment products and funds provided through insurance companies, including, but not limited to, annuity and life insurance contracts of life insurance companies in amounts sufficient to provide, in whole or in part, the benefits to which all of the members in the fund shall be entitled under the provisions of this system and pay the initial and subsequent premium thereon.

Time or savings accounts of a national bank, a state bank or a savings/building and loan association insured by the FDIC.

Obligations of the United States or obligations guaranteed as to principal and interest by the government of the United States.

Open-end noncommission bank or insurance company real estate funds with ability to liquidate every three (3) months.

Foreign securities.

Bonds, stocks, commingled or mutual funds.

State Board of Administration and the investment vehicles it utilizes.

Any other investment that the pension board deems to be prudent.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

**(3) Cash Deposits and Investments:** (Continued)

The following chart shows the Pension fund cash and investments by investment portfolios and their respective maturities (in years):

	Carrying Value	Weighted Average Maturity (years)	Credit Rating (Moody's)	Measured at Fair Value:		
				Level 1	Level 2	Level 3
Money market funds	\$ 5,429,266	N/A	NR	\$ n/a	\$ n/a	\$ n/a
U.S. General Obligations	23,979,071	4.49	Aaa	-	23,979,071	-
Government mortgage-backed securities	8,722,524	25.91	NR	-	8,722,524	-
Corporate Bonds	1,719,283	6.07	A1, A2, A3	-	1,719,283	-
Common Stock	66,522,036	N/A	NR	66,522,036	-	-
Foreign Stock	18,948,952	N/A	NR	18,948,952	-	-
Real Estate	5,648,589	N/A	NR	-	-	5,648,589
<b>Total Portfolio</b>	<b>\$ 130,969,721</b>			<b>\$ 85,470,988</b>	<b>\$ 34,420,878</b>	<b>\$ 5,648,589</b>

Level 2 investments were all fixed-income securities measured at fair value based on market inputs based on the coupon rates versus index rates.

Investments in Government Mortgage-Backed Securities include the Federal Home Loan Mortgage Corporation and Federal Home Loan Banks.

The real estate partnership, valued based upon level 3 inputs, is valued based on the City's share of the real estate investment portfolio.

*Interest Rate Risk:* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. Generally, the longer the time to maturity, the greater the exposure to interest rate risk. The established performance objectives of the Pension Plans require investment maturities to provide sufficient liquidity to pay obligations as they become due. At September 30, 2023, the weighted average maturity in years for each investment type is included in the preceding table.

*Credit Risk:* Credit risk is the risk that a debt issuer or other counter-party to an investment will not fulfill its obligations. The Pension Plans utilize portfolio diversification in order to limit investments to the highest rated securities as rated by nationally recognized rating agencies. The ratings of the investments held at year end are shown above. All are rated within the investment policy guidelines at September 30, 2023.

*Concentration of Credit Risk:* Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The Pension trust fund's policy does not allow more than five (5) percent of its assets in the common stock, capital stock, or convertible securities of any one issuing company, nor shall the aggregate investment in any one issuing company, exceed five (5) percent of the outstanding stock of that company, nor shall the aggregate of its investments at market in common stock, capital stock and convertible securities exceed seventy (70) percent of the fund's total assets. At September 30, 2023, the investment portfolios met the single issuer limitations.

*Custodial Credit Risk:* Custodial credit risk is the risk that the City may not recover cash and investments held by another party in the event of financial failure. Custodial credit risk is limited since investments are held in independent custodial safekeeping accounts or mutual funds.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(3) **Cash Deposits and Investments:** (Continued)

*Foreign Currency Risk:* Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The Pension trust fund's policy allows for up to twenty-five (25) percent of its investments in common stock, capital stock and convertible securities at fair value in foreign securities. At September 30, 2023, the investment portfolios met the foreign securities limitations.

A reconciliation of cash and investments as shown in the accompanying financial statements follows:

<b>Fair Value/Carrying Value</b>	
Governmental and Business-type Investment Portfolio	\$ 62,644,783
Pension Investment Portfolio	<u>130,969,721</u>
Total	<u><u>\$193,614,504</u></u>
Cash and investments	\$ 41,279,405
Restricted cash and investments	21,365,378
<b>Statement of Plan Net Position:</b>	
Cash and cash equivalents with trustee	5,429,266
Investments with trustee	<u>125,540,455</u>
Total	<u><u>\$193,614,504</u></u>

(4) **Receivables:**

Receivables, net of the allowance for doubtful accounts at September 30, 2023, consist of the following:

<u>Fund</u>	<u>Total Accounts Receivable</u>	<u>Less Allowance for Doubtful Accounts</u>	<u>Accounts Receivable, Net</u>
General	\$ 2,410,616	\$ -	\$ 2,410,616
Redevelopment Trust	9,671	-	9,671
Ormond Crossings Trust	2,398	-	2,398
Stormwater Drainage Utility	364,204	(57,573)	306,631
Municipal Airport	60,521	-	60,521
Water and sewer	2,334,672	(146,991)	2,187,681
Solid waste	1,169,088	(62,189)	1,106,899
Internal service	250	-	250
Non-major funds	27,044	-	27,044
Total	<u><u>\$ 6,378,464</u></u>	<u><u>\$ (266,753)</u></u>	<u><u>\$ 6,111,711</u></u>

In addition to accounts receivable, the City also recorded \$2,020,304 in due from other governments at September 30, 2023.



**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(5) **Leases Receivable:**

*Governmental Activities*

The City has ongoing lease agreements with third parties related to hangars owned by the City. The City has approximately 20 leases, most of which were entered into with 30-year terms that include additional renewal terms of up to 30 years. The lease payments vary by individual leases and range from \$120 to \$2,867 and include annual CPI adjustments. Based on the likelihood of renewals, the full maximum lease terms include all payments through an end date of September 30, 2057.

The City recognized \$75,081 in lease revenue and \$43,373 in interest revenue during the fiscal year related September 30, 2023, to these leases. As of September 30, 2023, the City's receivable for lease payments was \$1,948,253. Also, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term, which totaled \$1,918,256 at September 30, 2023.

Future minimum rents under non-cancelable operating leases to be received as of September 30, 2023, are as follows:

<u>Year Ending September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 72,367	\$ 57,458	\$ 129,825
2025	74,568	55,257	129,825
2026	76,836	52,989	129,825
2027	79,173	50,652	129,825
2028	81,582	48,244	129,825
2029-2033	438,634	202,710	641,344
2034-2038	254,540	149,510	404,050
2039-2043	257,262	111,846	369,108
2044-2048	294,222	70,845	365,067
2049-2053	227,630	28,488	256,117
2054-2057	91,439	3,953	95,392
Total future minimum lease payments	<u>\$ 1,948,253</u>	<u>\$ 831,950</u>	<u>\$ 2,780,204</u>

*Business-Type Activities*

The City has an ongoing lease with WastePro for the use of the transfer station owned by the city that runs concurrently with the WastePro service agreement. The lease is \$125,000 per year with an expiration date of September 30, 2030.

The City recognized \$109,701 in lease revenue and \$25,029 in interest revenue during the fiscal year related September 30, 2023, to these leases. As of September 30, 2023, the City's receivable for lease payments was \$788,347. Also, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term, which totaled \$767,907 at September 30, 2023.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

**(6) Capital Assets:**

Capital asset activity for the fiscal year ended September 30, 2023 is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>				
Capital assets not being depreciated:				
Land	\$ 43,671,917	\$ 157,827	\$ -	\$ 43,829,744
Easements	338,008	2,880	-	340,888
Works of art	377,185	-	-	377,185
Construction in progress	5,923,832	3,149,418	(5,888,762)	3,184,488
Total assets not being depreciated	<u>50,310,942</u>	<u>3,310,125</u>	<u>(5,888,762)</u>	<u>47,732,305</u>
Capital assets being depreciated:				
Buildings	30,228,089	60,291	-	30,288,380
Improvements other than buildings	158,923,255	7,338,772	(87,811)	166,174,216
Equipment	18,722,574	1,382,156	(351,034)	19,753,696
Software	2,413,365	-	-	2,413,365
Total assets being depreciated	<u>210,287,283</u>	<u>8,781,219</u>	<u>(438,845)</u>	<u>218,629,657</u>
Less accumulated depreciation for:				
Buildings	(25,538,428)	(602,518)	-	(26,140,946)
Improvements other than buildings	(102,306,081)	(5,454,548)	75,377	(107,685,252)
Equipment	(12,259,813)	(1,211,306)	351,033	(13,120,086)
Software	(2,232,676)	(174,484)	-	(2,407,160)
Total accumulated depreciation	<u>(142,336,998)</u>	<u>(7,442,856)</u>	<u>426,410</u>	<u>(149,353,444)</u>
Total capital assets being depreciated, net	<u>67,950,285</u>	<u>1,338,363</u>	<u>(12,435)</u>	<u>69,276,213</u>
Governmental activities capital assets, net	<u>\$ 118,261,227</u>	<u>\$ 4,648,488</u>	<u>\$ (5,901,197)</u>	<u>\$ 117,008,518</u>
<b>Business-type activities:</b>				
Capital assets not being depreciated:				
Land	\$ 1,072,485	\$ -	\$ -	\$ 1,072,485
Intangibles	616,358	189,584	-	805,942
Construction in progress	1,654,415	1,605,858	(1,449,938)	1,810,335
Total assets not being depreciated	<u>3,343,258</u>	<u>1,795,442</u>	<u>(1,449,938)</u>	<u>3,688,762</u>
Capital assets being depreciated:				
Buildings	291,626	24,000	-	315,626
Improvements other than buildings	250,298,730	2,597,006	-	252,895,736
Equipment	5,980,058	-	-	5,980,058
Total assets being depreciated	<u>256,570,414</u>	<u>2,621,006</u>	<u>-</u>	<u>259,191,420</u>
Less accumulated depreciation for:				
Buildings	(157,431)	(14,207)	-	(171,638)
Improvements other than buildings	(164,865,529)	(7,198,245)	-	(172,063,774)
Equipment	(4,681,186)	(260,301)	-	(4,941,487)
Total accumulated depreciation	<u>(169,704,146)</u>	<u>(7,472,753)</u>	<u>-</u>	<u>(177,176,899)</u>
Total capital assets being depreciated, net	<u>86,866,268</u>	<u>(4,851,747)</u>	<u>-</u>	<u>82,014,521</u>
Business-type activities capital assets, net	<u>\$ 90,209,526</u>	<u>\$ (3,056,305)</u>	<u>\$ (1,449,938)</u>	<u>\$ 85,703,283</u>

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(6) **Capital Assets:** (Continued)

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General governmental	\$ 578,643
Public safety	1,002,658
Public works	4,064,323
Culture and recreation	<u>1,797,232</u>
Total depreciation expense-governmental activities	<u>\$ 7,442,856</u>
Business-type activities:	
Water and sewer	\$ 7,460,018
Solid waste	<u>12,735</u>
Total depreciation expense-business-type activities	<u>\$ 7,472,753</u>

(7) **Commitments:**

The City has active construction projects as of September 30, 2023. The projects include construction of utility improvements, road and right-of-way improvements, recreational facilities and drainage improvements. At September 30, 2023, the City's construction commitments are as follows:

	<b>Total Adjusted Contract Amounts</b>	<b>Remaining Commitment</b>
Road and drainage improvements	\$ 7,958,000	\$ 522,000
Culture and recreation improvements	10,335,000	911,000
Airport improvements	1,065,000	19,000
Water and wastewater system improvements	<u>22,630,000</u>	<u>4,905,000</u>
Total	<u>\$ 41,988,000</u>	<u>\$ 6,357,000</u>

The commitment for water and sewer system improvements is being funded from water and sewer construction funds. The road and drainage improvements are being funded from the transportation improvements fund. Culture and recreation improvements are being funded by the General Fund.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

**(8) Interfund Accounts:**

Individual fund interfund receivables and payables, at September 30, 2023, consist of the following:

	<b>Due from Other Funds</b>	<b>Due to Other Funds</b>
General Fund	\$ 113,232	\$ 164,396
Fiduciary funds	164,396	113,232
	\$ 277,628	\$ 277,628
	<b>Advances to Other Funds</b>	<b>Advances from Other Funds</b>
General Fund	\$ 3,821,000	\$ -
Non-major governmental funds	-	21,000
Municipal Airport Fund	-	1,200,000
Solid Waste Fund	-	2,600,000
	\$ 3,821,000	\$ 3,821,000

The interfund receivables between the General Fund and fiduciary funds represent year-end adjustments based upon actual versus required contributions and other reconciling items in the pension funds.

The advances from the General Fund to the Municipal Airport Fund and Grants Fund are interest-bearing and was made to accelerate the capital improvement program for the Municipal Airport. The advance will be repaid by future revenues of the advanced funds.

**(9) Interfund Transfers:**

The City makes routine transfers between its funds in the course of the fiscal year. The principal purposes of these transfers are to allocate resources for debt service, construction or other capital projects, and to provide operating subsidies. These transfers are consistent with the activities of the funds involved. Transfers of resources from a fund receiving revenue to the fund through which the resources are to be expended are recorded as transfers and are reported as other financing sources (uses) in the Governmental Funds and as transfers in (out) in the Proprietary Funds. Following is a summary of interfund transfers for the year ended September 30, 2023:

	<b>General Fund</b>	<b>Redevelopment Trust Fund</b>	<b>Ormond Crossings Trust Fund</b>	<b>Municipal Airport Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Water and Sewer Fund</b>	<b>Total Transfers Out</b>
General Fund	\$ -	\$ 562,045	\$ 129,919	\$ 77,573	\$ 2,147,659	\$ -	\$2,917,196
Redevelopment Trust Fund	-	-	-	-	-	-	-
Ormond Crossings Trust Fund	-	-	-	-	-	-	-
Municipal Airport Fund	16,729	-	-	-	-	-	16,729
Stormwater Drainage Utility Fund	133,836	-	-	-	-	87,804	221,640
Nonmajor Governmental Funds	721,780	-	-	-	183,000	-	904,780
Water and Sewer Fund	2,788,919	-	-	-	-	-	2,788,919
Solid Waste Fund	1,005,879	-	-	-	-	338,083	1,343,962
Internal Service Fund	111,965	-	-	-	128,691	-	240,656
Total transfers in	\$4,779,108	\$ 562,045	\$ 129,919	\$ 77,573	\$ 2,459,350	\$425,887	\$8,433,882

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(9) **Interfund Transfers** (Continued)

In addition to the above purposes, the following transfers occurred during the year ended September 30, 2023:

The transfer out in the General Fund and transfer in for the Redevelopment Trust Special Revenue Fund represents the City's tax increment payment based on the difference in taxable values for the redevelopment area from the base tax year to 2022.

Significant transfers to the General Fund include:

- A transfer out of the Transportation Improvements Fund of \$697,138 to offset road maintenance and street lighting costs and as payment in support of capital improvement projects.
- A transfer out of the Water and Sewer Fund of \$2,788,919 as payment in lieu of franchise fees and support of operating and capital improvement projects.
- A transfer out of the Solid Waste Fund of \$1,005,879 as payment in support of operating and capital improvement projects and as payment in lieu of franchise fees.

Significant transfers to nonmajor governmental funds include:

- Transfers out of the General Fund of \$465,000 to the Financing Fund, respectively, to fund debt service payments.
- A transfer out of the General Fund of \$257,382 to the Public Safety Vehicles and Equipment Fund, respectively, to fund renewal and replacement of existing public safety vehicles and equipment.
- A transfer out of the General Fund of \$1,162,000 to the General Improvement Fund in support of capital improvement projects.

(10) **Long-Term Debt:**

(a) **Financed Purchases—**

On January 7, 2020, the City entered into an agreement through Ring Investments, LLC, for a 2019 Caterpillar 938M Wheel Loader for \$236,814. The agreement bears interest at 3.5% with annual payments of \$47,363 until February 2024.

On July 30, 2020, the City entered into an agreement through PNC Equipment Finance, LLC, for two Pierce Enforcer Pumper fire apparatuses for \$1,155,825. The agreement bears interest at 2.92% with annual payments of \$134,325 until July 2030.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(10) **Long-Term Debt:** (Continued)

The following is a schedule of future minimum payments for the two agreements listed above for each of the next five years and in the aggregate as of September 30, 2023:

Fiscal Year Ending September 30,	Governmental Activities
2024	181,688
2025	134,325
2026	134,325
2027	134,325
2028	134,325
2029-2030	268,650
Total payments	987,638
Less: amount representing interest	(99,605)
Present value of financed purchases	\$ 888,033

(b) **General Obligation Bonds - Series 2003**—The citizens of Ormond Beach approved a bond referendum election held April 8, 2003, to construct a new fire station to replace Fire Station #92, located on Nova Road. The City entered into a \$1,640,000, General Obligation Bond Series 2003, term loan agreement, on June 18, 2003, with SunTrust Bank to finance the construction cost of the fire station replacement and to pay the cost of issuance. The term loan agreement is based on a 20-year amortization and contains a fixed interest rate of 3.34%. Average annual debt service for the term loan is \$114,000. The final payment was made in 2023.

(c) **General Obligation Bonds - Series 2010**—The citizens of Ormond Beach approved a bond referendum election held August 10, 2010, to acquire property for a beachfront park. The City entered into a \$5,000,000, General Obligation Bond Series 2010, term loan agreement, on November 12, 2010, with JPMorgan Chase Bank to finance the cost of the acquisition and development of lands on the East side of A1A/Atlantic Avenue for a public beachfront park and to pay cost of issuance. The term loan agreement is based on a 20-year amortization and contains a fixed interest rate of 2.89%.

(d) **Capital Improvement Note**—On February 2, 2005, the City issued Capital Improvements Revenue Note, Series 2005, in the amount of \$2,100,000. The proceeds will be used to finance the construction and relocation of Fire Station #91, currently located at 160 East Granada Boulevard to a site located at 354 South Atlantic Avenue. The Capital Improvements Revenue Note, Series 2005, was issued to Bank of America at an interest rate of 3.58% for a term of 20 years, maturing on July 1, 2024. The City has pledged to appropriate non-ad valorem revenues to repay the loan.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
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(10) **Long-Term Debt:** (Continued)

(e) **Water and Sewer Revenue bonds**—Revenue bonds payable at September 30, 2023, are payable solely from the net revenues of the water and sewer systems and are issued in accordance with the water and sewer bond ordinances. The significant terms of the water and sewer ordinances are as follows:

(i) Establish certain funds and accounts within the Water and Sewer Enterprise Fund as follows:

- Operation and Maintenance Fund (Revenue Fund)
- Sinking Fund
- Renewal and Replacement Fund
- Impact Fee Fund
- Construction Trust Fund
- Rebate Fund

(ii) Early Redemption

The bond ordinances provide for early redemption of outstanding bonds at call rates varying from 100% to 101% of the face value, depending upon the call date.

(iii) Investment Restrictions

All funds are to be continuously secured in the same manner as state and municipal deposits of funds are required to be secured by the Laws of the State of Florida;

Permitted investments include such obligations as are permitted to be legal investments of the City by the laws of the State; and

Monies on deposit in the various funds established by the bond ordinance may be invested in permitted investments maturing as specified in the ordinance.

(iv) Covenants

Net Revenues, which shall be adequate at all times to pay in each fiscal year at least 110% of the annual debt service requirement for the Outstanding Bonds and any Additional Parity Bonds hereafter issued for the then current fiscal year.

Net Revenues together with the Impact Fees received in such fiscal year shall be adequate at all times to pay in each fiscal year at least 120% of the annual debt service requirement for the Outstanding Bonds and any Additional Parity Bonds.

City will not reduce its schedule of rates, fees, rentals and other charges as to be insufficient to provide adequate Net Revenues and Impact Fees for such purposes.

The City was in compliance with all bond covenants as of September 30, 2023.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(10) **Long-Term Debt:** (Continued)

- (f) **State Revolving Fund Loans**—During the year ended September 30, 2009, the City executed an agreement with the Florida Department of Environmental Protection to borrow up to \$8,344,275 at an interest rate of 3.20% through the State Revolving Fund loan program, for the purpose of expansion and rehabilitation of the wastewater treatment plant. Repayment commenced on August 15, 2011, and is due semiannually thereafter on February 15 and August 15, each year until all amounts due under the agreement have been fully paid on February 15, 2031.

During the year ended September 30, 2012, the City executed an agreement with the Florida Department of Environmental Protection to borrow up to \$7,559,518 at an interest rate of 2.60% through the State Revolving Fund loan program, for the purpose of constructing the wastewater and reuse transmission facilities. Repayment commenced on December 15, 2013, is due semiannually thereafter on June 15 and December 15, each year until all amounts due under the agreement have been fully paid on June 15, 2033.

- (g) Long-Term Debt consists of the following:

<u>Governmental Activities</u>	<u>Rates and Payment Dates</u>	<u>Final Maturity</u>	<u>Annual Serial Payments</u>	<u>Amount Issued</u>	<u>Amount Outstanding</u>
General Obligation Bonds:					
General Obligation Bond, series 2010	2.89% (7/1)	2030	\$200,000- \$335,000	5,000,000	2,160,000
Total General Obligation Bonds				<u>\$ 6,640,000</u>	<u>\$ 2,160,000</u>
Capital Improvement Note	3.58% (7/1)	2024	\$0-\$151,000	<u>\$ 2,100,000</u>	<u>\$ 151,000</u>



**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(10) **Long-Term Debt:** (Continued)

<u>Business-Type Activities</u>	<u>Rates and Payment Dates</u>	<u>Final Maturity</u>	<u>Annual Serial Payments</u>	<u>Amount Issued</u>	<u>Amount Outstanding</u>
Water and Sewer Revenue Bonds:					
	3.37%		\$0 -		
2010A Water and sewer	(3/1; 9/1)	2025	\$2,200,000	\$ 20,000,000	\$ 4,325,000
	2.58%		\$140,000 -		
2015 Water and sewer	(3/1; 9/1)	2030	\$206,000	2,600,000	1,339,000
	2.45%		\$25,000-		
2017 Water and sewer	(3/1;9/1)	2032	\$455,000	4,050,000	3,575,000
	2.65%		\$28,000-		
2019 Water and sewer	(3/1;9/1)	2033	\$480,000	4,543,000	4,182,000
Total Water and Sewer Revenue Bonds				<u>\$ 34,613,000</u>	<u>\$ 13,421,000</u>
State Revolving Fund Loans:					
	3.20%		\$70,000-		
SRF Loan WW710140	(2/1; 8/1)	2031	\$543,000	\$ 8,344,275	\$ 3,590,689
	2.80%				
SRF Loan WW640120	(2/1; 8/1)	2026	\$430,000	7,559,518	3,428,101
Total State Revolving Fund Loans				<u>\$ 15,903,793</u>	<u>\$ 7,018,790</u>

(h) **Debt service requirements**—The annual requirements to amortize the bonds and loans payable outstanding as of September 30, 2023, are as follows:

<u>Fiscal Year Ending September 30</u>	<u>Obligation Bonds Series 2010</u>	
	<u>Principal</u>	<u>Interest</u>
2025	\$ 285,000	\$ 62,801
2026	290,000	54,515
2027	300,000	46,083
2028	310,000	37,361
2029	315,000	28,348
2030	325,000	19,189
2031	335,000	9,739
Totals	<u>\$2,160,000</u>	<u>\$258,036</u>

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(10) **Long-Term Debt:** (Continued)

<u>Fiscal Year Ending</u> <u>September 30</u>	<u>Capital Improvement Note Series 2005</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 151,000	\$ 5,711
Totals	<u>\$ 151,000</u>	<u>\$ 5,711</u>

<u>Fiscal Year Ending</u> <u>September 30</u>	<u>Water and Sewer Revenue Bonds Series 2010A</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 2,125,000	\$ 145,753
2025	2,200,000	74,140
Totals	<u>\$ 4,325,000</u>	<u>\$ 219,893</u>

<u>Fiscal Year Ending</u> <u>September 30</u>	<u>Water and Sewer Revenue Bonds Series 2015</u>		<u>Water and Sewer Revenue Bonds Series 2017</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	177,000	34,546	345,000	87,588
2025	182,000	29,980	355,000	79,136
2026	186,000	25,284	370,000	70,438
2027	191,000	20,485	380,000	61,372
2028	196,000	15,557	395,000	52,062
2029	201,000	10,501	410,000	42,384
2030	206,000	5,314	425,000	32,340
2031	-	-	440,000	21,928
2032	-	-	455,000	11,147
Totals	<u>\$ 1,339,000</u>	<u>\$ 141,667</u>	<u>\$ 3,575,000</u>	<u>\$ 458,395</u>

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(10) **Long-Term Debt:** (Continued)

<b>Fiscal Year Ending September 30</b>	<b>Water and Sewer Revenue Bonds Series 2019</b>		<b>Water and Sewer Revenue Bonds Total</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2024	371,000	110,823	3,018,000	378,710
2025	380,000	100,991	3,117,000	284,247
2026	391,000	90,921	947,000	186,643
2027	401,000	80,560	972,000	162,417
2028	412,000	69,933	1,003,000	137,552
2029	422,000	59,015	1,033,000	111,900
2030	434,000	47,832	1,065,000	85,486
2031	445,000	36,331	885,000	58,259
2032	457,000	24,539	912,000	35,686
2033	469,000	12,428	469,000	12,428
Totals	<u>\$ 4,182,000</u>	<u>\$ 633,373</u>	<u>\$ 13,421,000</u>	<u>\$ 1,453,328</u>

<b>Fiscal Year Ending September 30</b>	<b>State Revolving Fund Loan # WW710140</b>		<b>State Revolving Fund Loan # 640120</b>		<b>State Revolving Fund Loans Total</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2024	430,824	111,483	304,350	87,165	735,174	198,648
2025	444,721	97,586	312,315	79,201	757,036	176,787
2026	459,066	83,241	320,488	71,028	779,554	154,269
2027	473,874	68,434	328,875	62,641	802,748	131,075
2028	489,159	53,148	337,481	54,034	826,640	107,182
2029	504,937	37,370	346,313	45,203	851,250	82,573
2030	521,225	21,082	355,375	36,140	876,600	57,222
2031	266,883	4,270	364,675	26,840	631,558	31,110
2032	-	-	374,218	17,297	374,218	17,297
2033	-	-	384,012	7,504	384,012	7,504
Totals	<u>\$ 3,590,689</u>	<u>\$ 476,614</u>	<u>\$ 3,428,102</u>	<u>\$ 487,053</u>	<u>\$ 7,018,790</u>	<u>\$ 963,667</u>

(i) **Other long-term payables**—Other long-term payables consist of a single payable to a software vendor in conjunction with an enterprise software licensing agreement. The agreement commenced June 1, 2016; payments are due in equal monthly amounts through May 31, 2023.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(10) **Long-Term Debt:** (Continued)

(j) **Change in long-term liabilities**—Long-term liability activity for the year ended September 30, 2023, was as follows:

	<b>Balance October 1, 2022</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance September 30, 2023</b>	<b>Due Within One Year</b>
<b>Governmental Activities</b>					
Bonds Payable:					
General Obligation Bonds	\$ 2,545,000	\$ -	\$ 385,000	\$ 2,160,000	\$ 285,000
Capital Improvement Note	297,000		146,000	151,000	151,000
Financed purchases	1,039,694	-	151,661	888,033	181,688
Other long-term payables	176,656	-	176,656	-	-
Claims and judgments	2,773,000	1,027,578	685,212	3,115,366	850,436
Compensated absences	2,289,772	1,417,648	1,459,956	2,247,464	1,305,650
Governmental Activities - Long-term liabilities	<u>\$ 9,121,122</u>	<u>\$ 2,445,226</u>	<u>\$ 3,004,485</u>	<u>\$ 8,561,863</u>	<u>\$ 2,773,774</u>
<b>Business-Type Activities</b>					
Bonds Payable					
Revenue Bonds	\$ 16,750,000	\$ -	\$ 3,329,000	\$ 13,421,000	\$ 3,018,000
Loans Payable					
State Revolving Fund	7,732,741	-	713,951	7,018,790	735,175
Total bonds and loans payable	24,482,741	-	4,042,951	20,439,790	3,753,175
Landfill closure	741,518	-	148,791	592,725	84,675
Compensated absences	404,846	250,695	277,576	377,965	269,958
Business-Type Activities - Long-term liabilities	<u>\$ 25,629,105</u>	<u>\$ -</u>	<u>\$ 4,218,623</u>	<u>\$ 21,410,480</u>	<u>\$ 4,107,808</u>

Compensated absences are recorded in the government-wide financial statements as noncurrent liabilities. As employees leave employment with the City, the balance of compensated absences become due and payable if certain standard employment-departure conditions are met. Compensated absences are liquidated by the General, Stormwater Drainage and Municipal Airport Funds. Claims and judgments and other post-employment benefits are liquidated by the General Fund.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(11) **Self-Insurance:**

The City’s Consolidated Insurance Fund (an internal service fund) accounts for the general liability and workers’ compensation insurance program.

The City is self-insured for general liability claims and for workers’ compensation. The City maintains a blanket buildings and contents policy covering losses to City structures and has obtained excess insurance coverage for workers’ compensation. The City has self-retention for each workers’ compensation claim up to \$350,000 and excess insurance up to \$1 million.

Section 768.28 of the Florida Statutes establishes that the City is liable for tort claims in the same manner and to the same extent as a private individual under like circumstances, but liability shall not include punitive damages or interest for the period before judgment. Section 768.28 of the Florida Statutes also provides limited liability for tort claims against the state and its agencies and subdivisions. Under the provisions of this law, the City’s liability is limited to \$200,000 per claim or judgment by any one person or \$300,000 per claim or judgment for any occurrence. Any portion of a judgment which exceeds these amounts may be reported to the State Legislature, but may be paid in part or in whole only by further act of the State Legislature.

All funds of the City participate in the program and make payments to the fund based on estimates of the amounts needed to pay prior and current year claims and to establish a reserve for catastrophic losses. As of September 30, 2023, the estimates are based on an actuarial analysis of the City’s self-insurance program. At September 30, 2023, the claims liability was approximately \$3,115,000. The claims liability estimates were discounted to present value using an assumed discount rate of 4.0% per annum. Because of uncertainties in the estimation process, it is at least reasonably possible that management’s estimate of the claims’ liability will change in the near term and could be material to the financial statements.

Changes in the claims’ liability for the past five years are as follows:

	<b>Balance at Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at End of Fiscal Year</b>
2019	\$ 2,211,000	\$ 1,007,000	\$ (1,136,000)	\$ 2,082,000
2020	2,082,000	1,332,000	(1,032,000)	2,382,000
2021	2,382,000	1,166,000	(1,144,000)	2,404,000
2022	2,404,000	1,704,586	(1,335,586)	2,773,000
2023	2,773,000	1,027,578	(685,212)	3,115,000

(a) **Litigation**—Various suits and claims arising in the ordinary course of the City’s operations are pending against the City. At September 30, 2023, management has estimated these suits and claims to have an immaterial effect on the City’s financial statements. At September 30, 2023, certain other suits are indeterminable as to the probability or estimability of the potential liability to the City.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(12) **Retirement Plans:**

(a) **Defined Benefit Pension Plans**

**Description of the Plans**

**Municipal Firefighters' Retirement Trust Fund**—The Municipal Firefighters' Retirement Trust Fund is a single-employer defined benefit public employee retirement systems and contains the assets of the fire pension plan. The funding methods and determination of benefits payable are provided in the various acts of the Florida Legislature, which created the funds, including subsequent amendments thereto. The statutes provide, in general, that funds are to be accumulated from employee contributions, city contributions, state appropriations and income from investment of accumulated funds. The act also provides that, should the accumulated funds at any time be insufficient to meet and pay the benefits due, the City shall supplement the fund by an appropriation from current funds, or from any revenues which may lawfully be used for said purposes in an amount sufficient to make up the deficiency. The investments of the funds are administered, managed and operated by their respective Boards of Trustees using the services of the Finance Department and Regions Bank. The Board of trustees consists of two commission appointees, two members of the Department elected by the membership and a fifth member elected by the other four and appointed by Commission. Investments are reported at fair value.

All full-time employees who are classified as full-time firefighters shall participate in the Municipal Firefighters' Retirement System upon employment with the City. Employees vest for full benefits after 10 years of service and receive the vested portion of the accrued benefit payable at the otherwise normal retirement date.

The plan provides retirement, termination, disability and death benefits. Benefit amounts are calculated based on 3.37% for the Firefighters' Pension System of Average Monthly Earnings (total compensation) for the highest five years times credited service prior to January 1, 2016 and 3.35% for credited service on or after January 1, 2016, if hired prior to May 20, 2014. If hired on or after May 20, 2014, benefit amounts are calculated based on 2.75% for the Firefighters' Pension System of Average Monthly Earnings (total compensation) for the highest five years times credited service. Normal retirement for firefighters hired prior to May 20, 2014 occurs the earlier of age 60, age 55 and 10 years of Credited Service or 20 years of Credited Service regardless of age. Normal retirement for firefighters hired on or after May 20, 2014 occurs the earlier of age 60, age 55 and 10 years of Credited Service or age 52 and 25 years of Credited Service. Eligibility for Early Retirement is permitted for those who have at least 10 years of Credited Service and have reached age 50. The accrued benefit is the same as normal retirement but actuarially reduced 3% per year to reflect early payment. The plan also provides both service and nonservice related disability and death benefits. Service incurred disability is covered from the date of employment, while non-service incurred disability is covered for those who have at least 10 years of credit service. Benefit amount is benefit accrued to date of disability but not less than 42% of Average Monthly Earnings (Service Incurred). Vested pre-pension death benefits include monthly accrued benefit payable to designated beneficiary for 10 years. Non-vested pre-pension death benefits include a refund of the accumulated contributions without interest.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

**Municipal Police Officers' Retirement Trust Fund**—The Municipal Police Officers' Retirement Trust Funds is a single-employer defined benefit public employee retirement system and contains the assets of the police pension plans. The funding methods and determination of benefits payable are provided in the various acts of the Florida Legislature, which created the funds, including subsequent amendments thereto. The statutes provide, in general, that funds are to be accumulated from employee contributions, city contributions, state appropriations and income from investment of accumulated funds. The act also provides that, should the accumulated funds at any time be insufficient to meet and pay the benefits due, the City shall supplement the fund by an appropriation from current funds, or from any revenues which may lawfully be used for said purposes in an amount sufficient to make up the deficiency. The investments of the funds are administered, managed and operated by their respective Boards of Trustees using the services of the Finance Department and Regions Bank. The Board of trustees consists of two commission appointees, two members of the Department elected by the membership and a fifth member elected by the other four and appointed by Council. Investments are reported at fair value.

All full-time employees who are classified as full-time sworn police officers shall participate in the Municipal Police Officers' Retirement System upon employment with the City. Employees vest for full benefits after 10 years of service and receive the vested portion of the accrued benefit payable at the otherwise normal retirement date.

The Plan provides retirement, termination, disability and death benefits. Benefit amounts are calculated based on 3.30%, if hired prior to August 21, 2012, or 2.75%, if hired on or after August 21, 2012, of Average Monthly Earnings, which represents average earnings (total compensation) for the highest five years during the 10 years immediately preceding retirement or termination, times Credited Service or total years and completed months of continuous employment with the City. Normal retirement for officers hired before June 1, 2014 occurs the earlier of age 60, age 55 and 10 years of Credited Service or 20 years of Credited Service. Normal retirement for officers hired on or after June 1, 2014 occurs the earlier of age 55 and 10 years of Credited Service, age 52 and 25 years of Credited Service, or age 60. Eligibility for Early Retirement is permitted for those who have at least 10 years of Credited Service and have reached age 45. The accrued benefit is the same as normal retirement but actuarially reduced by 3% per year to reflect early payment. The plan also provides both service and nonservice related disability and death benefits. Service incurred disability is covered from the date of employment, while non-service incurred disability is covered for those who have at least 10 years of credit service. Benefit amount is benefit accrued to date of disability but not less than 42% of Average Monthly Earnings (Service Incurred). Vested pre-pension death benefits include monthly accrued benefit payable to designated beneficiary for 10 years. Non-vest pre-pension death benefits include a refund of the accumulated contributions without interest. A 1% cost of living adjustment is provided annually beginning the first October 1<sup>st</sup> following one year of retirement.

**General Employees' Trust Fund**—The General Employees' Trust Fund is a single-employer defined benefit public employee retirement system and contains the assets of the General Employees' Trust Fund. The General Employees' Trust Fund has an original effective date of November 1, 1969 and an effective date of restatement of April 1, 1979. The funding methods and determination of benefits payable are provided in the various sections of the City's Code of Ordinances, including subsequent amendments thereto. The Code provides, in general, that funds are to be accumulated from employee contributions, City contribution and income from investment of accumulated funds. The investments of the fund are administered, managed and operated by its respective Boards of Trustees using the services of the Finance Department and Regions Bank. The Board of trustees consists of the Finance Director, two representatives appointed by the City Commission and two other city employees' representatives selected by the employees. Investments are reported at fair value.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

The General Employees' Trust Fund includes all City employees hired before December 19, 2012, except state certified police and firefighters. Employees became eligible for the plan upon employment by the City, and all eligible employees must participate. Any remaining amount necessary to pay the Normal Cost and fund the accrued, past service liability over 30 years is contributed by the City. Employees vest for full benefits after 5 years of service and receive the vested portion of the accrued benefit payable at the otherwise normal retirement date.

The Plan provides retirement, termination, disability and death benefits. Benefit amounts are calculated based on 2.50% of Average Monthly Earnings, which represents average earnings (base pay excluding overtime and other non-regular payments) during the highest five years, times Credited Service or years and completed months of continuous uninterrupted service with the City. Normal retirement occurs the first of the month coinciding with or following the earlier of age 62 with 5 years of creditable service or when the sum of age and years of service equals 85 but not earlier than age 55. Eligibility for Early Retirement is permitted for those who have at least 5 years of Credited Service and have reached age 60 or when the sum of age and years of service equals 80. The accrued benefit is the same as normal retirement but actuarially reduced by 5% per year to reflect early payment. The plan also provides disability and death benefits. Disability is covered from the date of employment for employees hired before September 1, 1993, while disability is covered for those employees hired on or after September 1, 1993, who have at least 10 years of credit service. Benefit amount is benefit accrued to date of disability. Vested pre-pension death benefits include survivorship annuity computed as though the member retired on the date of death; equivalent alternative forms of benefit may be elected. Non-vested pre-pension death benefits include a refund of accumulated contributions with interest of 4% annually.

Plan membership as of October 1, 2022, the date of the most recent actuarial valuation is as follows:

	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>
Inactive plan members or beneficiaries currently receiving benefits	52	177	68
Inactive plan members entitled to but not yet receiving benefits	6	44	13
Active plan members	42	72	63
Total plan membership	<u>100</u>	<u>293</u>	<u>144</u>



**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

**Contributions**

The participant contribution rates are established by and may be amended by the City Commission. Participant contribution rates for the Municipal Firefighters' Retirement Trust Fund, General Employees' Trust Fund and Municipal Police Officers' Retirement Trust Fund are 8.6%, 4.0% and 9.0%, respectively, of covered payroll. The City's annual required contribution for the current year was determined as part of the October 1, 2022 actuarial valuations. The City is required under the Florida Protection of Public Employee Retirement benefits Act to meet required contribution amounts. The City's contributions (and, if applicable, any liquidations of a net pension obligation) to the Municipal Firefighters' Retirement Trust Fund and Municipal Police Officers' Retirement Trust Fund are funded by the General Fund, while the General Employees' Trust Fund contributions are funded by the General Fund and various other governmental and enterprise funds.

The State of Florida also makes contributions to the Municipal Firefighters' Retirement Trust Fund and Municipal Police Officers' Retirement Trust Fund in accordance with Chapter 175 and Chapter 185 of the Florida Statutes as amended by the State Legislature. This contribution by the State of Florida is first recognized as revenue in the Pension Contribution Pass-Through Fund before being transferred to the Pension Funds. The City's actual annual contribution for each plan is determined by subtracting estimated employee contributions and actual State of Florida contributions from the total annual required contribution as determined by the actuary.

Contributions to the City's pension plans for the year ended September 30, 2023, were as follows:

	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>	<b>Total</b>
Employee contributions	\$ 309,933	\$ 188,958	\$ 416,308	\$ 915,199
City contributions	1,349,969	656,630	1,413,072	3,419,671
State contributions	504,547	-	506,572	1,011,119
Total contributions	<u>\$ 2,164,449</u>	<u>\$ 845,588</u>	<u>\$ 2,335,952</u>	<u>\$ 5,345,989</u>

Costs incurred by each of the plans for administration of the plans, which includes legal and actuarial fees, trustee fees and investment advisory fees, are borne by the respective retirement plans and are included in the actuarial analysis of the required funding amounts.

**Net Pension Liability**

The City's net pension liability was measured as of September 30, 2023. The total pension liability used to calculate the net pension liability was determined as of that date. The components on the net pension liability of the pension plans at September 30, 2023, were as follows:

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>	<b>Total</b>
Total pension liability	\$ 44,487,024	\$ 63,043,415	\$ 54,545,811	\$ 162,076,250
Plan fiduciary net position	(35,715,205)	(53,599,298)	(42,272,842)	(131,587,345)
Net pension liability	<u>\$ 8,771,819</u>	<u>\$ 9,444,117</u>	<u>\$ 12,272,969</u>	<u>\$ 30,488,905</u>

Plan fiduciary net position as percentage of total pension liability	80.28%	85.02%	77.50%	81.19%
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*Actuarial assumptions:*

The total pension liability was determined by an actuarial valuation as of October 1, 2022, updated to September 30, 2023, using the following actuarial assumptions to all measurement periods:

	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>
Inflation	2.30%	2.30%	2.30%
Salary increases	Service based	4.00%	Service based
Discount rate	7.00%	6.75%	6.75%
Investment rate of return	7.00%	6.75%	6.75%

Mortality rates for the Municipal Firefighters' Retirement Fund were based on the PubG.H-2010 General Mortality and PubS.H-2010 Safety Mortality Tables set forward one year. Mortality rates for the General Employees' Trust Fund were based on the PubG.H-2010 General Mortality and PubS.H-2010 Safety Mortality Tables set back one year for males. Disability lives are set forward three years. Mortality rates for the Municipal Police Officers' Retirement Fund were based on the PubG.H-2010 General Mortality and PubS.H-2010 Safety Mortality Tables set forward one year. The actuarial assumptions used in the October 1, 2021 valuation were based on the results of an actuarial experience study performed on August 12, 2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2023, are summarized in the following table:

	<b>Long-Term Expected Real Rate of Return</b>		
	<b>Municipal Firefighters' Retirement Fund</b>	<b>General Employees' Trust Fund</b>	<b>Municipal Police Officers' Retirement Fund</b>
Domestic equity	5.44%	5.45%	5.45%
International equity	4.10%	4.10%	4.10%
Fixed income	1.18%	1.18%	1.18%
MLP/Energy infrastructure	3.33%	-	-
Private equity/credit	8.45%	-	-
Private Real Estate	3.65%	3.75%	3.65%

*Discount rate:*

The discount rate used to measure the total pension liability was 7.00% for the Municipal Firefighters' Retirement Fund and 6.75% for the General Employees' Trust Fund and the Municipal Police Officers' Retirement Fund. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and sponsor contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine total pension liability.

**Changes in Net Pension Liability**

Changes in each plan's net pension liability were as follows:

	<b>Municipal Firefighters' Retirement Fund</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) – (b)</b>
Balances at September 30, 2022	\$ 42,864,183	\$ 32,216,230	\$ 10,647,953
Changes for a year:			
Service cost	539,421	-	539,421
Interest	2,940,919	-	2,940,919
Share Plan Allocation	77,806	-	77,806
Differences between expected and actual experience	845,634	-	845,634
Contributions – Employer	-	1,349,969	(1,349,969)
Contributions – State	-	504,547	(504,547)
Contributions – Employee	-	309,933	(309,933)
Net investment income	-	4,164,734	(4,164,734)
Benefit payments, including refunds of employee contributions	(2,780,939)	(2,780,939)	-
Administrative expense	-	(49,269)	49,269
Net changes	1,622,841	3,498,975	(1,876,134)
Balances at September 30, 2023	\$ 44,487,024	\$ 35,715,205	\$ 8,771,819

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

	<b>General Employees' Trust Fund</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) – (b)</b>
Balances at September 30, 2022	\$ 61,609,430	\$ 49,825,025	\$ 11,784,405
Changes for a year:			
Service cost	685,229	-	685,229
Interest	4,083,642	-	4,083,642
Differences between expected and actual experience	257,620	-	257,620
Contributions – Employer	-	657,312	(657,312)
Contributions – Employee	-	188,917	(188,917)
Net investment income	-	(6,562,424)	6,562,424
Benefit payments, including refunds of employee contributions	(3,592,506)	(3,592,506)	-
Administrative expense	-	(41,874)	41,874
Net changes	<u>1,433,985</u>	<u>3,774,273</u>	<u>(2,340,288)</u>
Balances at September 30, 2023	<u>\$ 63,043,415</u>	<u>\$ 49,825,025</u>	<u>\$ 9,444,117</u>

	<b>Municipal Police Officers' Retirement Fund</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) – (b)</b>
Balances at September 30, 2022	\$ 52,152,868	\$ 37,822,613	\$ 14,330,255
Changes for a year:			
Service cost	1,036,729	-	1,036,729
Interest	3,499,512	-	3,499,512
Differences between expected and actual experience	546,646	-	546,646
Contributions – Employer	-	1,416,466	(1,416,466)
Contributions – State	-	506,572	(506,572)
Contributions – Employee	-	416,140	(416,140)
Net investment income	-	4,846,473	(4,846,473)
Benefit payments, including refunds of employee contributions	(2,689,944)	(2,689,944)	-
Administrative expense	-	(45,478)	45,478
Net changes	<u>2,392,943</u>	<u>4,450,229</u>	<u>(2,057,286)</u>
Balances at September 30, 2023	<u>\$ 54,545,811</u>	<u>\$ 42,272,842</u>	<u>\$ 12,272,969</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the net pension liability of the City calculated using the actual discount rates as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rates:

<u>City's Net Pension Liability</u>	<u>Current Rate</u>	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Municipal Firefighters' Retirement Fund	7.00%	\$ 13,536,995	\$ 8,771,819	\$ 4,790,040
General Employees' Trust Fund	6.75%	16,119,695	9,444,117	3,806,103
Municipal Police Officers' Retirement Fund	6.75%	18,984,844	12,272,969	6,739,519
Total		<u>\$ 48,641,534</u>	<u>\$ 30,488,905</u>	<u>\$ 15,335,662</u>

For the year ended September 30, 2023, the annual money-weighted rate of return on each pension plan investments, net of pension plan investment expense was as follows:

	<u>Municipal Firefighters' Retirement Fund</u>	<u>General Employees' Trust Fund</u>	<u>Municipal Police Officers' Retirement Fund</u>
Annual money-weighted rate of return	13.19%	13.52%	12.93%

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions**

For the year ended September 30, 2023, the City recognized pension expense (income) of \$2,028,398 \$2,484,103 and \$2,558,789 related to the Firefighters, General Employees and Police Officers pension plans, respectively, for a total net expense (income) of \$7,071,290.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

At September 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Municipal Firefighters' Retirement Fund		General Employees' Trust Fund		Municipal Police Officers' Retirement Fund	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$1,052,263	\$ 3,174	\$ 128,810	\$ -	\$ 663,212	\$ 69,902
Changes of assumptions	-	-	-	-	-	144,308
Net difference between projected and actual earnings	1,900,710	-	2,580,108	-	2,051,616	-
Total	\$5,172,602	\$ 172,787	\$2,708,918	\$ -	\$2,714,828	\$ 214,210

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30:	Municipal Firefighters' Retirement Fund	General Employees' Trust Fund	Municipal Police Officers' Retirement Fund
2024	\$ 881,806	\$ 705,404	\$ 592,545
2025	934,464	648,835	748,249
2026	1,520,109	2,013,346	1,621,188
2027	(386,580)	(658,667)	(461,364)
Thereafter	-	-	-

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

**Pension fund financial statements—**

No standalone financial reports exist for these pension plans. All financial activity is reported within the accompanying statement of fiduciary net position. Combining financial statements for the fiduciary funds statement of fiduciary net position is as follows:

	<u>Fire Pension</u>	<u>General Pension</u>	<u>Police Pension</u>	<u>Total</u>
<b>ASSETS</b>				
Cash and cash equivalents with trustee	\$ 2,024,146	\$ 1,854,924	\$ 1,550,196	\$ 5,429,266
Receivables:				
Due from other funds	164,395	1	-	164,396
State premium taxes	154,040	-	-	154,040
Interest and dividends receivable	73,628	131,905	93,656	299,189
Total receivables	<u>392,063</u>	<u>131,906</u>	<u>93,656</u>	<u>617,625</u>
Investments, at fair value:				
U.S. Government securities	5,384,273	9,512,440	9,082,358	23,979,071
Mortgage-backed securities	2,058,939	3,654,572	3,009,013	8,722,524
Corporate bonds	333,768	686,668	698,847	1,719,283
Corporate stocks	18,578,867	27,052,606	20,890,563	66,522,036
Foreign stocks	5,069,219	7,861,709	6,018,024	18,948,952
Real Estate	1,873,931	2,844,473	930,185	5,648,589
Total investments	<u>33,298,997</u>	<u>51,612,468</u>	<u>40,628,990</u>	<u>125,540,455</u>
Total assets	<u>\$ 35,715,206</u>	<u>\$ 53,599,298</u>	<u>\$ 42,272,842</u>	<u>\$ 131,587,346</u>
<b>LIABILITIES</b>				
Due to other funds	-	13,178	100,054	113,232
Total liabilities	<u>\$ -</u>	<u>\$ 13,178</u>	<u>\$ 100,054</u>	<u>\$ 113,232</u>
<b>NET POSITION</b>				
Restricted for pensions	<u>\$ 35,715,206</u>	<u>\$ 53,586,120</u>	<u>\$ 42,172,788</u>	<u>\$ 131,474,114</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

Combining financial statements for the fiduciary funds statement of changes in fiduciary net position is as follows:

	<u>Fire Pension</u>	<u>General Pension</u>	<u>Police Pension</u>	<u>Total</u>
<b>Additions</b>				
Contributions:				
Employer	\$ 1,349,969	\$ 656,630	\$ 1,413,072	\$ 3,419,671
Plan members	309,933	188,958	416,308	915,199
State - insurance premium taxes	504,547	-	506,572	1,011,119
Total contributions	<u>2,164,449</u>	<u>845,588</u>	<u>2,335,952</u>	<u>5,345,989</u>
Investment earnings:				
Net appreciation (depreciation) in fair value of investments	3,449,290	5,507,361	4,008,097	12,964,748
Interest and dividends	861,329	1,277,412	1,015,952	3,154,693
Total investment earnings	4,310,619	6,784,773	5,024,049	16,119,441
Less: investment expense	<u>(145,885)</u>	<u>(222,349)</u>	<u>(177,576)</u>	<u>(545,810)</u>
Net investment income (loss)	4,164,734	6,562,424	4,846,473	15,573,631
Total additions	<u>6,329,183</u>	<u>7,408,012</u>	<u>7,182,425</u>	<u>20,919,620</u>
<b>Deductions</b>				
Benefit payments	2,749,427	3,399,453	2,668,205	8,817,085
Refunds	31,511	193,052	21,739	246,302
Administrative expenses	49,269	41,874	45,478	136,621
Total deductions	<u>2,830,207</u>	<u>3,634,379</u>	<u>2,735,422</u>	<u>9,200,008</u>
<b>Change in net position</b>	<u>3,498,976</u>	<u>3,773,633</u>	<u>4,447,003</u>	<u>11,719,612</u>
<b>Net position restricted for pensions, beginning of year</b>	32,216,230	49,812,487	37,725,785	119,754,502
<b>Net position restricted for pensions, end of year</b>	<u>\$ 35,715,206</u>	<u>\$ 53,586,120</u>	<u>\$ 42,172,788</u>	<u>\$131,474,114</u>

(1) **Significant Accounting Policies**

(a) *Basis of Accounting*—City of Ormond Beach’s financial statements for the three pension funds are prepared using the accrual basis of accounting for Trust Funds. Employer and plan member contributions, benefits and refunds are recognized in the period that each are due and payable in accordance with the terms of the plan.

(b) *Method Used to Value Investments*—Investments in the three plan funds are reported at fair value according to the independent custodian for each plan using various third-party pricing sources. Short-term investments are reported at cost, which approximates fair value.

(c) *Contribution Requirements and Contributions Made*—Florida Legislature, City Commission and each Pension Board govern the City and employee contribution requirements for all three plans. The City’s contribution to the three plans is an actuarially determined periodic amount that increases gradually over time so that sufficient assets will be available to pay benefits when due. The City receives contributions from the state for the Municipal Firefighter and Municipal Police Officers Retirement plans, which are accounted for as part of the total required employer contributions and reduce the amounts due from the City.

(d) *Administrative costs*—The costs of administering the pension plans are funded by the respective plan through the investment earnings of each plan.



**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

(2) **Investments**

(i) *Investment Policy:*

The following was each Board's adopted targeted asset allocation policy as of September 30, 2023:

Asset Class	Target Allocation		
	Municipal Firefighters' Retirement Fund	General Employees' Trust Fund	Municipal Police Officers' Retirement Fund
Domestic equity	50.00%	55.00%	55.00%
International equity	10.00%	10.00%	10.00%
Fixed income	20.00%	30.00%	30.00%
Private Real Estate	10.00%	5.00%	5.00%
MLP/Energy Infrastructure	5.00%	-	-
Private Equity/Credit	5.00%	-	-
Total	100.00%	100.00%	100.00%

(ii) *Concentrations:*

Each plan did not hold investments in any one organization that represented 5 percent or more of the Pension Plan's fiduciary net position.

(iii) *Related party transactions:*

There were no City securities which were included in the assets of the Municipal Firefighters' Retirement Trust Fund, the Municipal Police Officers' Retirement Trust Fund or the General Employees' Trust Fund.

(3) **Deferred Retirement Option Programs**

(i) *Municipal Firefighters' Retirement Trust Fund*

Firefighters, hired before May 20, 2014, who have reached normal retirement age, are eligible to participate in the Deferred Retirement Option Program (DROP). Upon electing to participate in the DROP, members are considered to have retired for purposes of the pension plan, but continue to remain active employees of the City. The member's normal retirement benefit is calculated as if the member had actually retired on the date of DROP participation. Instead of paying the benefit to the member, a DROP account is established and the benefit is deposited in the account each month. These deposits continue to accumulate investment earnings during the remainder of the member's employment with the City. Maximum duration of DROP participation is 60 months, or the date on which the member completes 35 years of service, if earlier. The rate of return for members who enter the DROP prior to May 20, 2014 is at the participant's election, either 6.5% annually or actual net rate of investment return (total return net of brokerage commissions, transaction costs and management fees) credited each fiscal quarter. The rate of return for members who enter the DROP on or after May 20, 2014 is the actual net rate of investment return but not less than zero. Upon termination of employment, members shall receive their normal retirement benefits monthly and receive their funds from the DROP account in a lump sum distribution.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

Firefighters who have reached normal retirement age may elect to retroactively enter the DROP, considered BAC-DROP. The BAC-DROP period will not exceed 60 months, or the date on which the member completes 35 years of service. The rate of return is actual net rate of investment return but not less than zero.

At September 30, 2023, there was one DROP participant with a total balance of \$272,304.

(ii) *General Employees' Trust Fund*

General employees who have reached normal retirement age are eligible to participate in the Deferred Retirement Option Program (DROP). Upon electing to participate in the DROP, members are considered to have retired for purposes of the pension plan, but continue to remain active employees of the City. The member's normal retirement benefit is calculated as if the member had actually retired on the date of DROP participation. Instead of paying the benefit to the member, a DROP account is established and the benefit is deposited in the account each month. These deposits continue to accumulate investment earnings during the remainder of the member's employment with the City. Maximum duration of DROP participation is 36 months. The rate of return is at the participant's election. For members who enter the DROP prior to December 19, 2012, the rate of return election is either 6.5% annually or actual net rate of investment return (total return net of brokerage commissions, transaction costs and management fees) credited each fiscal quarter. The member may elect to change the form of return once during the period of DROP Participation. For members who enter the DROP on or after December 19, 2012, the rate of return is the actual net rate of investment return but not less than zero. Upon termination of employment, members shall receive their normal retirement benefits monthly and receive their funds from the DROP account in a lump sum distribution.

At September 30, 2023, there were 9 DROP participants with a total balance of \$451,760.

(iii) *Municipal Police Officers' Retirement Trust Fund*

Police Officers, hired before August 21, 2012, who have reached normal retirement age, are eligible to participate in the Deferred Retirement Option Program (DROP). Police officers hired on or after August 21, 2012 are not eligible. Upon electing to participate in the DROP, members are considered to have retired for purposes of the pension plan, but continue to remain active employees of the City. The member's normal retirement benefit is calculated as if the member had actually retired on the date of DROP participation. Instead of paying the benefit to the member, a DROP account is established and the benefit is deposited in the account each month. These deposits continue to accumulate investment earnings during the remainder of the member's employment with the City. Maximum duration of DROP participation is 60 months, or the date on which the member completes 30 years of service, if earlier. The rate of return is at the participant's election, either 6.5% annually for members who enter the DROP prior to August 21, 2012, 2.0% annually for member who enter the DROP on or after August 21, 2012, or actual net rate of investment return (total return net of brokerage commissions, transaction costs and management fees) credited each fiscal quarter. Upon termination of employment, members shall receive their normal retirement benefits monthly and receive their funds from the DROP account in a lump sum distribution.

At September 30, 2023, there was one DROP participant with a total balance of \$134,754.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(12) **Retirement Plans:** (Continued)

(b) **Defined Contribution Plans**

On January 8, 2013, the City Commission approved Resolution 2012-46 that established a money purchase plan and trust to be known as the City of Ormond Beach Defined Contribution Plan in the form of the International City Management Association Retirement Corporation (ICMA-RC) Governmental Money Purchase Plan and Trust effective January 1, 2013. The plan is available for all full-time general employees hired on or after December 19, 2012. The City shall contribute on behalf of each participant such percentages or amounts as are specified in the adoption agreement for such plan, or as otherwise authorized by the City Commission, which is currently 6% of earnings. Mandatory participant contributions are not required to be eligible for the City’s contribution. Normal retirement age is 62 and a participant becomes fully vested after five years of service. For the year ended September 30, 2023, actual City contributions to this plan totaled \$595,988.

Although the defined contribution plan was authorized and established by the City, it is monitored and maintained by employees. Benefits are paid directly to employees from the ICMA-RC with no contingent liability belonging to the City. As such these assets are not presented in these financial statements.

(13) **Other Post-Employment Benefits (OPEB):**

**Plan Description**—Effective October 1, 2016, the City implemented GASB Statement No. 75, *Accounting and Reporting for Post-Employment Benefits Other Than Pensions*, for certain post-employment healthcare benefits provided by the City. The City elected to implement the requirements of this statement prospectively. No assets are held in trust for payment of the OPEB liability as the City had no OPEB liability other than as arising from the implicit rate subsidy, as discussed in the following paragraph.

Retirees and their dependents are permitted to remain covered under the City’s respective health care plans as long as they pay a full premium applicable to the coverage elected. This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes. The Other Post-Employment Benefit Plan does not issue a stand-alone report.

**Benefits Provided**—The Other Post Employment Benefit Plan is a single-employer benefit plan administered by the City. Retirees are charged whatever the insurance company charges for the type of coverage elected, however, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. The older retirees actually have a higher cost which means the City is actually subsidizing the cost of the retiree coverage because it pays all or a significant portion of the premium on behalf of the active employee. GASB No. 75 calls this the “implicit rate subsidy.”

**Plan Membership**—At October 1, 2020, the date of the latest actuarial valuation, plan participation consisted of the following:

Active Employees	325
Inactive Employees	14
	339

**Total OPEB Liability**—The City’s total OPEB liability of \$4,046,742 was measured as of September 30, 2023, and was determined by an actuarial measurement as of that date.

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

**(13) Other Post-Employment Benefits (OPEB):** (Continued)

**Actuarial Assumptions and Other Inputs**—The total OPEB liability per the September 30, 2023, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

Inflation	3.00%
Salary increases	4.00%
Discount rate	4.87%
Healthcare cost trend rate	6.50%
Ultimate rate reached in 2039	4.50%
 Retirees' share of benefit-related costs	 100.00%

The City does not have a dedicated Trust to pay retiree healthcare benefits. The discount rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as of September 30, 2023.

Mortality rates were based on the PubG.H-2010 General Mortality and PubS.H-2010 Safety Mortality Tables.

Changes in the OPEB liability for the fiscal year ended September 30, 2023, were as follows:

	<b>Total OPEB Liability</b>
Balance at September 30, 2022	\$ 4,783,429
Changes for a year:	
Service cost	220,728
Interest	225,184
Differences between expected and actual experience	93,560
Changes of assumptions and other inputs	(1,150,958)
Benefit payments – implicit rate subsidy	(125,201)
Net changes	(736,687)
Balance at September 30, 2023	\$ 4,046,742

*Sensitivity of the total OPEB liability to changes in the discount rate:*

The following presents the total OPEB liability of the City calculated using the discount rate of 4.87%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>Current Rate</u>	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Total OPEB Liability	4.87%	\$ 4,444,174	\$ 4,046,742	\$ 3,704,031

**CITY OF ORMOND BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(13) **Other Post-Employment Benefits (OPEB):** (Continued)

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate:*

The following presents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower and 1% higher than the current healthcare cost trend rates (6.50% decreasing to 5.50%):

	<u>1% Decrease</u>	<u>Current Trend Rates</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 3,664,179	\$ 4,046,742	\$ 4,493,547

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended September 30, 2023; the City recognized OPEB expense of \$87,221. At September 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 81,210	\$ 351,735
Changes of assumptions	635,567	2,268,822
Total	\$ 716,777	\$ 2,620,557

Amounts reported as deferred (outflows) of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

2024	\$(399,028)
2025	(352,268)
2026	(322,657)
2027	(360,702)
2028	(249,193)
Thereafter	(219,931)

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

**(14) Landfill Closure and Post-Closure Care Costs:**

The City is required to recognize a liability equal to the estimated total current cost of closure and post closure care for its landfill. The City's landfill was certified closed during the 2000 fiscal year. The City has conducted studies to determine the costs of providing long-term care for its landfill. The results of these studies are reviewed by the Florida Department of Environmental Protection (FDEP).

The City's cost estimate is approximately \$592,725 to provide long-term care for a period of 7 years. These cost estimates may change due to inflation or deflation, or changes in applicable laws or regulations.

The City is required by the State of Florida to make an annual contribution, if necessary, to a trust fund to finance closure costs. The City is in compliance with these requirements, and, as of September 30, 2023, cash and investments of approximately \$114,310 are held in the trust fund for these purposes. These are reported as restricted assets on the statement of net position. The City is funding these costs with additional service fees generated from the City's sanitation contractor.

**(15) Contingencies:**

Amounts received or receivable from granting agencies are subject to audit and adjustments by grantor agencies, principally the federal and state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. It is management's opinion that there are no significant liabilities relating to these grants.

The City is a defendant in various lawsuits at September 30, 2023. The estimated liability for probable losses, as a result of the lawsuits, was determined based on advice from legal counsel after consideration of insurance coverage and, in certain instances, the Florida statutory limitations of government liability, and is included in the estimated liability for self-insurance claims in the internal service fund. Although the ultimate outcome of these lawsuits is not presently determinable, it is the opinion of management, based on advice from legal counsel, that the amount of losses resulting from the above litigation in excess of the amount accrued as of September 30, 2023, would not have a material adverse effect on the financial position of the City.

**(16) Fund Deficits:**

The Municipal Airport Fund deficit of \$1,045,002 represents the cumulative costs associated with capital improvements and the excess of operating expenses over revenues. This deficit is to be funded by future airport lease revenues.

The 2010 General Obligation Fund deficit of \$20,064 represents the cumulative costs associated with debt service payments in excess of revenues.

The Solid Waste Fund deficit of \$2,559,570 primarily represents unreimbursed debris hauling expenditures in response to Hurricane Ian and Hurricane Nicole in early fiscal year 2023 for which the City anticipates receiving grant award reimbursements during fiscal year 2024.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(17) **Recent Accounting Pronouncements:**

GASB has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the City's financial statements:

- (a) GASB issued Statement No. 101, *Compensated Absences*, in June 2022. GASB Statement No. 101 amends the existing guidance related to the calculation and disclosures surrounding the liability for compensated absences. The provisions for GASB 101 are effective for fiscal years beginning after December 15, 2023.
- (b) GASB issued Statement No. 102, *Certain Risk Disclosures*, in December 2023. GASB Statement No. 102 amends GASB Statement No. 62 regarding the disclosure of a government's vulnerability to risks related to certain concentrations and constraints that limit its ability to acquire resources or control spending. The provisions for GASB 102 are effective for fiscal years beginning after June 15, 2024.

## Required Supplementary Information



**CITY OF ORMOND BEACH, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY**  
**AND RELATED RATIOS**  
**SEPTEMBER 30, 2023**

	<u>9/30/2023</u>	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>
<b>Total OPEB Liability</b>						
Service cost	\$ 220,728	\$ 281,648	\$ 286,643	\$ 404,929	\$ 321,664	\$ 317,133
Interest	225,184	137,342	125,429	169,995	200,337	175,582
Differences between expected and actual experience	93,560	-	(315,663)	-	(686,416)	-
Changes of assumptions	(1,150,958)	(1,132,375)	(65,905)	740,388	(308,486)	(145,049)
Benefit payments - implicit rate subsidy	(125,201)	(310,260)	(169,194)	(270,234)	(227,151)	(242,089)
Other changes			-	2,099	(18,692)	165,050
Net change in total OPEB liability	<u>(736,687)</u>	<u>(1,023,645)</u>	<u>(138,690)</u>	<u>1,047,177</u>	<u>(718,744)</u>	<u>270,627</u>
Total OPEB liability – beginning	<u>4,783,429</u>	<u>5,807,074</u>	<u>5,945,764</u>	<u>4,898,587</u>	<u>5,617,331</u>	<u>5,346,704</u>
Total OPEB liability – ending	<u>\$ 4,046,742</u>	<u>\$ 4,783,429</u>	<u>\$ 5,807,074</u>	<u>\$ 5,945,764</u>	<u>\$ 4,898,587</u>	<u>\$ 5,617,331</u>
Covered-employee payroll	\$ 18,399,611	\$ 16,825,287	\$ 16,175,755	\$ 15,650,780	\$ 15,650,780	\$ 14,541,516
Total OPEB liability as a percentage of covered-employee payroll	21.99%	28.43%	35.90%	37.99%	31.30%	38.63%

**Notes to Schedule:**

Valuation Date:	10/1/2022	10/1/2020	10/1/2020	10/1/2018	10/1/2018	10/1/2016
Measurement Date:	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018

Changes of assumptions. Changes of assumptions and other changes reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Discount rate	4.87%	4.77%	2.43%	2.14%	3.58%	3.64%
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Note: There are no assets accumulated in a trust to pay related benefits for the OPEB plan.

\*10 years of data will be presented as it becomes available.

**CITY OF ORMOND BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
MUNICIPAL FIREFIGHTERS' RETIREMENT FUND  
SEPTEMBER 30, 2023**

	<u>9/30/2023</u>	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u>	<u>9/30/2014</u>
Total Pension Liability										
Service cost	\$ 539,421	\$ 497,968	\$ 592,318	\$ 821,243	\$ 738,014	\$ 746,315	\$ 774,341	\$ 774,684	\$ 752,997	\$ 814,546
Interest	2,940,919	2,839,801	2,802,976	2,782,272	2,747,983	2,665,608	2,585,449	2,423,187	2,324,601	2,232,501
Change in excess state money	-	-	-	-	-	-	-	(334,809)	-	18,529
Share Plan Allocation	77,806	7,912	-	-	-	-	-	167,405	-	-
Change in benefit terms	-	-	-	23,024	(1,370)	-	-	15,264	25,989	-
Differences between expected and actual experience	845,634	836,070	(12,697)	(42,666)	(553,062)	234,661	(393,273)	(137,955)	41,476	-
Changes of assumptions	-	-	-	(623,088)	-	-	-	907,766	-	-
Contributions – buy back	-	-	-	-	-	-	-	17,004	1,440	-
Benefit payments, including refunds of employee contributions	(2,780,939)	(2,776,377)	(2,747,962)	(2,078,160)	(3,020,533)	(1,899,742)	(1,686,978)	(1,980,448)	(1,517,760)	(1,873,763)
Net change in total pension liability	1,622,841	1,405,374	634,635	882,625	(88,968)	1,746,842	1,279,539	1,852,098	1,628,743	1,191,813
Total pension liability – beginning	42,864,183	41,458,809	40,824,174	39,941,549	40,030,517	38,283,675	37,004,136	35,152,038	33,523,295	32,331,482
Total pension liability – ending (a)	<u>\$ 44,487,024</u>	<u>\$ 42,864,183</u>	<u>\$ 41,458,809</u>	<u>\$ 40,824,174</u>	<u>\$ 39,941,549</u>	<u>\$ 40,030,517</u>	<u>\$ 38,283,675</u>	<u>\$ 37,004,136</u>	<u>\$ 35,152,038</u>	<u>\$ 33,523,295</u>
Total Fiduciary Net Position										
Contributions – employer	\$ 1,349,969	\$ 1,344,196	\$ 1,286,097	\$ 1,520,496	\$ 1,302,755	\$ 1,091,401	\$ 1,145,249	\$ 1,240,944	\$ 1,136,074	\$ 1,289,824
Contributions – state	504,547	364,757	346,347	259,354	306,260	294,761	305,774	338,237	358,368	383,041
Contributions – employee	309,933	300,189	276,865	246,353	227,921	203,207	212,345	217,818	214,220	251,962
Contributions – buy back	-	-	-	-	-	-	-	17,004	1,440	-
Net investment income	4,164,734	(5,787,449)	6,282,653	2,422,523	920,527	3,111,280	3,046,484	2,035,686	(399,103)	2,472,802
Benefit payments, including refunds of employee contributions	(2,780,939)	(2,776,377)	(2,747,962)	(2,078,160)	(3,020,533)	(1,899,742)	(1,686,978)	(1,980,448)	(1,517,760)	(1,873,763)
Administrative expense	(49,269)	(52,598)	(60,703)	(58,391)	(42,907)	(50,480)	(46,596)	(48,958)	(40,034)	(31,122)
Net change in plan fiduciary net position	3,498,975	(6,607,282)	5,383,297	2,312,175	(305,977)	2,750,427	2,976,278	1,820,283	(246,795)	2,492,744
Plan fiduciary net position – beginning	32,216,230	38,823,512	33,440,215	31,128,040	31,434,017	28,683,590	25,707,312	23,887,029	24,133,824	21,641,080
Plan fiduciary net position – ending (b)	<u>\$ 35,715,205</u>	<u>\$ 32,216,230</u>	<u>\$ 38,823,512</u>	<u>\$ 33,440,215</u>	<u>\$ 31,128,040</u>	<u>\$ 31,434,017</u>	<u>\$ 28,683,590</u>	<u>\$ 25,707,312</u>	<u>\$ 23,887,029</u>	<u>\$ 24,133,824</u>
Net pension liability – ending (a) - (b)	<u>\$ 8,771,819</u>	<u>\$ 10,647,953</u>	<u>\$ 2,635,297</u>	<u>\$ 7,383,959</u>	<u>\$ 8,813,509</u>	<u>\$ 8,596,500</u>	<u>\$ 9,600,085</u>	<u>\$ 11,296,824</u>	<u>\$ 11,265,009</u>	<u>\$ 9,389,471</u>
Plan fiduciary net position as a percentage of the total pension liability	80.28%	75.16%	93.64%	81.91%	77.93%	78.53%	74.92%	69.47%	67.95%	71.99%
Covered payroll	\$ 3,603,872	\$ 3,490,939	\$ 3,219,550	\$ 2,932,208	\$ 2,713,348	\$ 2,419,130	\$ 2,527,915	\$ 2,593,073	\$ 2,829,076	\$ 2,712,027
Net pension liability as a percentage of covered payroll	243.40%	305.02%	81.85%	251.82%	324.82%	355.36%	379.76%	435.65%	398.19%	346.22%

**Notes to Schedule:**

*Changes of benefit terms:*

For measurement date 9/30/2021, the ordinance No: 22-27 has been adopted, but a change to the Death Benefit (making it a life annuity instead of a 10 year benefit) and Member Contribution Rate (8.6%) has been approved by the City and the Union therefore it is being reflected.

*Changes of assumptions:*

For measurement date 9/30/2021, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2021 FRS valuation report for special risk employees, with appropriate risk and collar adjustments made based on plan demographics.

Additionally, the following assumptions were approved based on an actuarial experience study dated August 12, 2020:

- Termination and retirement rates.
- Salary increase rates.

**CITY OF ORMOND BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
GENERAL EMPLOYEES' TRUST FUND  
SEPTEMBER 30, 2023**

	<u>9/30/2023</u>	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u>	<u>9/30/2014</u>
Total Pension Liability										
Service cost	\$ 685,229	\$ 670,842	\$ 726,047	\$ 743,732	\$ 809,155	\$ 950,710	\$ 1,008,657	\$ 1,030,143	\$ 1,018,762	\$ 1,093,946
Interest	4,083,642	3,991,422	3,976,777	3,908,540	3,867,526	3,791,615	3,716,543	3,519,769	3,463,279	3,340,253
Differences between expected and actual experience	257,620	81,738	(1,060,574)	(242,973)	(787,946)	(519,512)	(845,456)	(998,789)	(367,046)	-
Changes of assumptions	-	-	-	23,463	-	-	-	2,056,848	1,299,686	-
Benefit payments, including refunds of employee contributions	(3,592,506)	(3,191,809)	(3,548,356)	(3,259,972)	(3,171,410)	(2,741,896)	(2,677,338)	(2,665,290)	(2,848,216)	(2,354,789)
Net change in total pension liability	1,433,985	1,552,193	93,894	1,172,790	717,325	1,480,917	1,202,406	2,942,681	2,566,465	2,079,410
Total pension liability – beginning	61,609,430	60,057,237	59,963,343	58,790,553	58,073,228	56,592,311	55,389,905	52,447,224	49,880,759	47,801,349
Total pension liability – ending (a)	<u>\$ 63,043,415</u>	<u>\$ 61,609,430</u>	<u>\$ 60,057,237</u>	<u>\$ 59,963,343</u>	<u>\$ 58,790,553</u>	<u>\$ 58,073,228</u>	<u>\$ 56,592,311</u>	<u>\$ 55,389,905</u>	<u>\$ 52,447,224</u>	<u>\$ 49,880,759</u>
Total Fiduciary Net Position										
Contributions – employer	\$ 657,312	\$ 807,288	\$ 962,447	\$ 1,279,644	\$ 1,433,298	\$ 1,563,324	\$ 1,676,838	\$ 1,841,947	\$ 1,957,894	\$ 2,308,531
Contributions – employee	188,917	198,108	194,869	201,520	211,633	228,033	258,972	268,746	280,702	297,875
Net investment income	6,562,424	(9,294,224)	10,347,584	3,775,172	1,501,471	5,132,731	5,034,795	3,480,385	(584,428)	4,407,810
Benefit payments, including refunds of employee contributions	(3,592,506)	(3,191,809)	(3,548,356)	(3,259,972)	(3,171,410)	(2,741,896)	(2,677,338)	(2,665,290)	(2,848,216)	(2,354,789)
Administrative expense	(41,874)	(44,512)	(49,130)	(40,567)	(41,123)	(43,838)	(47,283)	(40,941)	(41,210)	(29,130)
Net change in plan fiduciary net position	3,774,273	(11,525,149)	7,907,414	1,955,797	(66,131)	4,138,354	4,245,984	2,884,847	(1,235,258)	4,630,297
Plan fiduciary net position – beginning	49,825,025	61,350,174	53,442,760	51,486,963	51,553,094	47,414,740	43,168,756	40,283,909	41,519,167	36,888,870
Plan fiduciary net position – ending (b)	<u>\$ 53,599,298</u>	<u>\$ 49,825,025</u>	<u>\$ 61,350,174</u>	<u>\$ 53,442,760</u>	<u>\$ 51,486,963</u>	<u>\$ 51,553,094</u>	<u>\$ 47,414,740</u>	<u>\$ 43,168,756</u>	<u>\$ 40,283,909</u>	<u>\$ 41,519,167</u>
Net pension liability (asset) – ending (a) - (b)	<u>\$ 9,444,117</u>	<u>\$ 11,784,405</u>	<u>\$ (1,292,937)</u>	<u>\$ 6,520,583</u>	<u>\$ 7,303,590</u>	<u>\$ 6,520,134</u>	<u>\$ 9,177,571</u>	<u>\$ 12,221,149</u>	<u>\$ 12,163,315</u>	<u>\$ 8,361,592</u>
Plan fiduciary net position as a percentage of the total pension liability	85.02%	80.87%	102.15%	89.13%	87.58%	88.77%	83.78%	77.94%	76.81%	83.24%
Covered payroll	\$ 4,723,959	\$ 4,952,689	\$ 4,871,536	\$ 5,037,970	\$ 5,290,001	\$ 5,746,443	\$ 6,449,377	\$ 6,697,988	\$ 7,027,074	\$ 7,446,876
Net pension liability as a percentage of covered payroll	199.92%	237.94%	-26.54%	129.43%	138.06%	113.46%	142.30%	182.46%	173.09%	112.28%

**Notes to Schedule:**

*Changes of assumptions:*

For measurement date 9/30/2021, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2021 FRS valuation report for non-special-risk employees, with appropriate risk and collar adjustments made based on plan demographics.

**CITY OF ORMOND BEACH, FLORIDA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**MUNICIPAL POLICE OFFICERS' RETIREMENT FUND**  
**SEPTEMBER 30, 2023**

	<u>9/30/2023</u>	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u>	<u>9/30/2014</u>
Total Pension Liability										
Service cost	\$ 1,036,729	\$ 1,033,498	\$ 1,079,706	\$ 1,126,512	\$ 1,001,290	\$ 959,833	\$ 891,285	\$ 850,919	\$ 810,639	\$ 798,362
Interest	3,499,512	3,366,590	3,277,674	3,150,057	3,057,358	2,906,209	2,795,510	2,607,294	2,594,521	2,530,996
Changes of benefit terms	-	-	-	(67,994)	-	-	-	-	-	-
Differences between expected and actual experience	546,646	506,453	(279,607)	630,589	(296,437)	718,338	239,614	274,918	(223,209)	-
Changes of assumptions	-	(288,615)	-	(378,897)	-	-	-	1,452,406	1,050,239	-
Contributions - buy back	-	-	-	44,013	-	-	-	-	-	-
Benefit payments, including refunds of employee contributions	(2,689,944)	(2,613,938)	(2,814,645)	(2,455,034)	(2,437,226)	(2,335,955)	(2,373,971)	(2,501,077)	(2,919,883)	(1,948,382)
Net change in total pension liability	2,392,943	2,003,988	1,263,128	2,049,246	1,324,985	2,248,425	1,552,438	2,684,460	1,312,307	1,380,976
Total pension liability – beginning	52,152,868	50,148,880	48,885,752	46,836,506	45,511,521	43,263,096	41,710,658	39,026,198	37,713,891	36,332,915
Total pension liability – ending (a)	<u>\$ 54,545,811</u>	<u>\$ 52,152,868</u>	<u>\$ 50,148,880</u>	<u>\$ 48,885,752</u>	<u>\$ 46,836,506</u>	<u>\$ 45,511,521</u>	<u>\$ 43,263,096</u>	<u>\$ 41,710,658</u>	<u>\$ 39,026,198</u>	<u>\$ 37,713,891</u>
Total Fiduciary Net Position										
Contributions – employer	\$ 1,416,466	\$ 1,315,778	\$ 1,302,500	\$ 1,547,724	\$ 1,575,425	\$ 1,527,329	\$ 1,379,706	\$ 1,210,121	\$ 1,166,277	\$ 1,311,447
Contributions – state	506,572	440,127	415,190	411,220	406,600	379,636	342,771	333,927	314,798	351,321
Contributions – employee	416,140	378,339	340,156	361,554	338,337	318,195	302,058	271,650	259,838	258,461
Contributions - buy back	-	-	-	44,013	-	-	-	-	-	-
Net investment income	4,846,473	(6,706,162)	7,217,668	2,849,302	977,835	3,475,229	3,381,623	2,355,123	(472,556)	3,049,358
Benefit payments, including refunds of employee contributions	(2,689,944)	(2,613,938)	(2,814,645)	(2,455,034)	(2,437,226)	(2,335,955)	(2,373,971)	(2,501,077)	(2,919,883)	(1,948,382)
Administrative expense	(45,478)	(41,590)	(42,895)	(56,206)	(48,537)	(36,040)	(37,029)	(35,935)	(36,411)	(26,400)
Net change in plan fiduciary net position	4,450,229	(7,227,446)	6,417,974	2,702,573	812,434	3,328,394	2,995,158	1,633,809	(1,687,937)	2,995,805
Plan fiduciary net position – beginning	37,822,613	45,050,059	38,632,085	35,929,512	35,117,078	31,788,684	28,793,526	27,159,717	28,847,654	25,851,849
Plan fiduciary net position – ending (b)	<u>\$ 42,272,842</u>	<u>\$ 37,822,613</u>	<u>\$ 45,050,059</u>	<u>\$ 38,632,085</u>	<u>\$ 35,929,512</u>	<u>\$ 35,117,078</u>	<u>\$ 31,788,684</u>	<u>\$ 28,793,526</u>	<u>\$ 27,159,717</u>	<u>\$ 28,847,654</u>
Net pension liability – ending (a) - (b)	<u>\$ 12,272,969</u>	<u>\$ 14,330,255</u>	<u>\$ 5,098,821</u>	<u>\$ 10,253,667</u>	<u>\$ 10,906,994</u>	<u>\$ 10,394,443</u>	<u>\$ 11,474,412</u>	<u>\$ 12,917,132</u>	<u>\$ 11,866,481</u>	<u>\$ 8,866,237</u>
Plan fiduciary net position as a percentage of the total pension liability	77.50%	72.52%	89.83%	79.03%	76.71%	77.16%	73.48%	69.03%	69.59%	76.49%
Covered payroll	\$ 4,625,648	\$ 4,203,773	\$ 3,777,649	\$ 4,017,261	\$ 3,759,300	\$ 3,535,502	\$ 3,356,196	\$ 3,017,787	\$ 3,060,157	\$ 2,871,793
Net pension liability as a percentage of covered payroll	265.32%	340.89%	134.97%	255.24%	290.13%	294.00%	341.89%	428.03%	387.77%	308.74%

**Notes to Schedule:**

*Changes of benefit terms:*

For measurement date 9/30/2021, an ordinance No. 2021-15 has been adopted, but a change to the Normal Retirement Date for Members hired after June 1, 2014 (earlier of 1.) age 55 with 10 years of Credited Service, 2.) age 52 with 25 years of Credited Service or 3.) age 60) has been approved by the City and the Union therefore it is being reflected.

*Changes of assumptions:*

For measurement date 9/30/2021, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2021 FRS valuation report for special risk employees, with appropriate risk and collar adjustments made based on plan demographics.

**CITY OF ORMOND BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
MUNICIPAL FIREFIGHTERS' RETIREMENT FUND  
SEPTEMBER 30, 2023**

	9/30/2023	9/30/2022	9/30/2021	9/30/2020	9/30/2019	9/30/2018	9/30/2017	9/30/2016	9/30/2015	9/30/2014
Actuarially determined contribution	\$ 1,776,710	\$ 1,714,051	\$ 1,619,434	\$ 1,779,850	\$ 1,609,015	\$ 1,386,162	\$ 1,451,023	\$ 1,579,181	\$ 1,494,442	\$ 1,654,336
Contributions in relation to the actuarially	1,776,710	1,701,041	1,632,444	1,779,850	1,609,015	1,386,162	1,451,023	1,579,181	1,494,442	1,654,336
Contribution deficiency (excess)	\$ -	\$ 13,010	\$ (13,010)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 3,603,872	\$ 3,490,939	\$ 3,219,550	\$ 2,932,208	\$ 2,713,348	\$ 2,419,130	\$ 2,527,915	\$ 2,593,073	\$ 2,829,076	\$ 2,712,027
Contributions as a percentage of covered payroll	49.30%	48.73%	50.70%	60.70%	59.30%	57.30%	57.40%	60.90%	52.82%	61.00%

**Notes to Schedule:**

Valuation Date:

10/1/2022

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

**Methods and assumptions used to determine contribution rates:**

Funding Method:	Entry Age Normal Actuarial Cost Method
Asset Valuation Method:	Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric 4-year average Fair Value return (net of fees). It is possible that over time this technique will produce an insignificant bias above or below Fair Value of Assets.
Salary Increases:	See table below. Projected salary at Pension is increased individually to account for non-regular payments. These rates were adopted as the result of the August 12, 2020 study.
Interest Rate:	7.00% per year, compounded annually, net of investment related expenses. This is supported by the target asset classification of the trust and the expected long-term return by asset class.
DROP/BACDROP Interest Load:	Normal Retirement benefits are increased by 0.5% for Members hired before May 20, 2014 to account for the interest floor on the CROP and BACDROP benefits.
Payroll Growth:	0.0% for purpose of amortizing the unfunded actuarial accrued liability.
Pension Age:	100% at first eligibility for Normal Retirement. Also, any Member who has reached Normal Retirement eligibility is assumed to continue employment for one additional year.
Early Retirement:	Commencing at the member's eligibility for Early Pension (age 50), members are assuming to retire with an immediate, subsidized benefit at the rate of 2% per year. This is supported by the target asset class allocation of the trust and the expected long-term return by asset class.
Termination Rates:	See table below.
Disability Rates:	See table below.
Mortality:	Mortality Improvement Scale MP-2018
Other Information:	Termination and Disability Rate Table

		% Terminating		% Becoming Disabled	
Service	During the Year	Service	Salary Scale	Age	During the Year
0 - 4	8.0%	0	10.0%	20	0.03%
5 - 14	3.0%	1 - 2	9.0%	30	0.04%
15+	2.0%	3 - 4	5.0%	40	0.07%
		5+	4.75%	50	0.18%
				60	0.90%

**CITY OF ORMOND BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
GENERAL EMPLOYEES' TRUST FUND  
SEPTEMBER 30, 2023**

	<u>9/30/2023</u>	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u>	<u>9/30/2014</u>
Actuarially determined contribution	\$ 656,630	\$ 807,288	\$ 949,950	\$ 1,279,644	\$ 1,433,590	\$ 1,563,032	\$ 1,676,838	\$ 1,841,947	\$ 1,957,894	\$ 2,308,531
Contributions in relation to the actuarially	657,312	807,288	962,447	1,279,644	1,433,298	1,563,324	1,676,838	1,841,947	1,957,894	2,308,531
Contribution deficiency (excess)	<u>\$ (682)</u>	<u>\$ -</u>	<u>\$ (12,497)</u>	<u>\$ -</u>	<u>\$ 292</u>	<u>\$ (292)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 4,723,959	\$ 4,952,689	\$ 4,871,536	\$ 5,037,970	\$ 5,290,001	\$ 5,746,443	\$ 6,449,377	\$ 6,697,988	\$ 7,027,074	\$ 7,446,876
Contributions as a percentage of covered payroll	13.91%	16.30%	19.76%	25.40%	27.09%	27.21%	26.00%	27.50%	27.86%	31.00%

**Notes to Schedule:**

Valuation Date: 10/1/2022  
Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.  
Additional years' information will be displayed as it becomes available to present 10 years.

**Methods and assumptions used to determine contribution rates:**

Funding Method: Entry Age Normal Actuarial Cost Method. The following loads are applied for determining the minimum required contribution:  
Interest - A half year, based on current 6.75% assumption. Salary - None.

Asset Valuation Method: Each year, the prior Actuarial Value of Assets is brought forward utilizing the historical geometric 4-year average Market Value return. It is possible that over time this technique will produce an insignificant bias above or below Market Value.

Salary Increases: 4.0% per year up to the assumed Pension age.

Interest Rate: 6.75% per year compounded annually, net of investment related expenses. This is supported by the target asset allocation of the trust and the expected long-term return by asset class.

Payroll Growth: 0.00% for purposes of amortizing the Unfunded Actuarial Accrued Liability.

Retirement Age: Earlier of age 62 and 5 years of service or when age plus service equal 85 (but at least age 55). Also, any member who has reached Normal Retirement Age is assumed to continue employment for one additional year.

Pension Age: 100% at first eligibility for Normal Retirement. Also, any Member who has reached Normal Retirement eligibility is assumed to continue employment for one additional year.

Early Retirement: Commencing at the member's eligibility for Early Pension (age 60 with 5 years of service or when age plus service equal 80), members are assuming to retire with an immediate, subsidized benefit at the rate of 2% per year.

Termination Rates: See table below.

Disability Rates: See table below.

Mortality: Mortality Improvement Scale MP-2018

Other Information: Termination and Disability Rate Table

Age	% Terminating During the Year	% Becoming Disabled During the Year
20	55.00%	0.05%
30	38.35%	0.06%
40	4.23%	0.12%
50	1.68%	0.43%
60	0.00%	1.61%

**CITY OF ORMOND BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
MUNICIPAL POLICE OFFICERS' RETIREMENT FUND  
SEPTEMBER 30, 2023**

	<u>9/30/2023</u>	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u>	<u>9/30/2014</u>
Actuarially determined contribution	\$ 1,919,644	\$ 1,748,768	\$ 1,628,167	\$ 1,972,475	\$ 1,969,873	\$ 1,905,635	\$ 1,748,578	\$ 1,517,947	\$ 1,481,075	\$ 1,662,768
Contributions in relation to the actuarially determined	1,923,038	1,755,905	1,717,690	1,958,944	1,982,074	1,906,965	1,722,477	1,544,048	1,481,075	1,662,768
Contribution deficiency (excess)	<u>\$ (3,394)</u>	<u>\$ (7,137)</u>	<u>\$ (89,523)</u>	<u>\$ 13,531</u>	<u>\$ (12,201)</u>	<u>\$ (1,330)</u>	<u>\$ 26,101</u>	<u>\$ (26,101)</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 4,625,648	\$ 4,203,770	\$ 3,777,649	\$ 4,017,261	\$ 3,759,300	\$ 3,535,502	\$ 3,356,196	\$ 3,017,787	\$ 3,060,157	\$ 2,871,793
Contributions as a percentage of covered payroll	41.57%	41.77%	45.47%	48.76%	52.72%	53.94%	51.32%	51.16%	48.40%	57.90%

**Notes to Schedule:**

Valuation Date: 10/1/2022

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which Additional years' information will be displayed as it becomes available to present 10 years.

**Methods and assumptions used to determine contribution rates:**

Funding Method:	Entry Age Normal Actuarial Cost Method. The following loads are applied for determining the minimum required contribution: Interest - A half year, based on current 6.75% assumption. Salary - None.
Asset Valuation Method:	Each year, the prior Actuarial Value of Assets is brought forward utilizing geometric 4-year average Market Value return (net of fees). It is possible that over time this technique will produce an insignificant bias above or below Market Value of Assets.
Salary Increases:	10.00% for less than one year of service, 5.00% per year up to the assumed retirement age (previously, 5.50% per year up to the assumed retirement age); see Table at the end of this section. Projected salary at retirement is increased individually to account for non-regular payments. This is based on the results of an actuarial experience study dated August 14, 2020.
Interest Rate:	6.75% per year compounded annually, net of investment related expenses. This is supported by the target asset allocation of the trust and the expected long-term return by asset class.
Payroll Growth:	0.44% for purposes of amortizing the Unfunded Actuarial Accrued Liability. This assumption cannot exceed the ten-year average payroll growth, in compliance with Part VII of Chapter 112, Florida Statutes.
Cost of Living Adjustments:	Beginning the first October 1st following one year of retirement, annual adjustment of 1.00%
Retirement Age:	See rates in the tables at the end of this section. This is based on the results of an actuarial experience study dated August 14, 2020.
Early Retirement:	Commencing at the member's eligibility for Early Retirement (attainment of age 45 with 10 years of Credited Service), members are assumed to retire with an immediate, subsidized benefit at the rate of 5% per year. We feel this is reasonable based upon the plan provisions.
Termination Rates:	See table below.
Disability Rates:	See table below.
Other Information:	Retirement, Termination and Disability Rate Table

Service	% Normal Retiring During the Year	Service	% Terminating During the Year	Age	% Becoming Disabled During the Year	Current salary sca of Salary at ag Rate
20	75%	<1	14%	20	0.03%	22.10%
21-24	20%	1-4	9%	30	0.04%	37.70%
25+	100%	5-9	5%	40	0.07%	61.40%
		10+	2%	50	0.18%	100%

**CITY OF ORMOND BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULES OF INVESTMENT RETURNS  
SEPTEMBER 30, 2023**

<u>For the Year Ending</u>	<u>Municipal Firefighters' Retirement Fund</u>	<u>General Employees' Trust Fund</u>	<u>Municipal Police Officers' Retirement Fund</u>
9/30/2023	13.19%	13.52%	12.93%
9/30/2022	-15.08%	-15.41%	-15.05%
9/30/2021	18.98%	19.75%	18.91%
9/30/2020	7.83%	7.42%	7.97%
9/30/2019	2.98%	2.95%	2.81%
9/30/2018	10.93%	10.91%	11.02%
9/30/2017	11.94%	11.76%	11.87%
9/30/2016	8.55%	8.72%	8.78%
9/30/2015	-1.66%	-1.42%	-1.65%
9/30/2014	11.53%	11.92%	11.90%



# Combining Nonmajor Governmental Fund Financial Statements and Other Schedules

## **Special Revenue Funds**

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

### **Local Law Enforcement Trust Fund**

This fund accounts for proceeds generated by confiscation activities of the Police Department. Expenditures are restricted for law enforcement purposes only.

### **Federal Law Enforcement Trust Fund**

This fund accounts for proceeds generated by confiscation activities of the Police Department. Expenditures are restricted for law enforcement purposes only.

### **Pension Contribution Pass Thru Fund**

This fund accounts for the insurance premium taxes assessed and collected against properties in the City. Funds are restricted and passed thru to the respective pension trust funds.

### **Public Recreational Facility Use Fee Fund**

This fund accounts for impact fees assessed and collected against users of the various recreation and cultural facilities within the City. Use of these funds is restricted for expansion of those facilities.

### **Grants Fund**

This fund accounts for proceeds of federal and state financial assistance and related costs for various operating and capital expenditures.

## **Debt Service Funds**

Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

### **Financing Debt Service Fund**

This fund records principal and interest payments on various financed purchases and notes payable obligations. Revenue sources include interest on investments and transfers from the General Fund.

#### **2002 General Obligation Debt Service Fund**

This fund records principal and interest payments on Series 2002 General Obligation Bonds. Revenue sources include ad valorem property taxes and interest on investments.

#### **2003 General Obligation Debt Service Fund**

This fund records principal and interest payments on Series 2003 General Obligation Bonds. Revenue sources include ad valorem property taxes and interest on investments.

#### **2005 Capital Improvements Note Debt Service Fund**

This fund records principal and interest payments on the Capital Improvement Revenue Note, Series 2005. Revenue sources include transfers from the General Fund.

#### **2010 General Obligation Debt Service Fund**

This fund records principal and interest payments on Series 2010 General Obligation Bonds. Revenue sources include ad valorem property taxes and interest on investments.

## **Capital Projects Funds**

Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than those financed by the Proprietary and Trust Funds.

### **General Improvements Fund**

This fund is used to account for capital asset (including infrastructure) acquisitions and construction from general government resources (transfers from the governmental funds) and intergovernmental grants. Other sources of revenue include ad valorem property taxes, interest on investments and donations.

### **Equipment Renewal and Replacement Fund**

This fund accounts for replacement of existing capital assets provided by general government resources. Revenue sources are provided from interest on investments and transfers from the governmental funds.

### **Transportation Improvements Fund**

This fund is used to account for capital infrastructure acquisition and construction from general government resources (transfers from the General Fund). Sources of revenue include ad valorem property taxes, local option gas taxes, and interest on investments.

### **Recreational Facility Impact Fee Fund**

This fund accounts for impact fees assessed and collected against new construction activities. Use of these funds is restricted for expansion of existing recreational facilities or construction of new recreation facilities.

### **Local Roads Impact Fee Fund**

This fund accounts for impact fees assessed and collected against new construction activities. Use of these funds is restricted for expansion of existing local roadway links or construction of new local roadways.

### **Stormwater Drainage Impact Fee Fund**

This fund accounts for impact fees assessed and collected against new construction activities. Use of these funds is restricted for expansion of existing stormwater management facilities or construction of new stormwater management facilities.

### **Facilities Renewal and Replacement Fund**

This fund accounts for ad valorem property taxes restricted for the renewal and replacement of existing City facilities.

### **Public Safety Vehicles and Equipment Fund**

This fund accounts for proceeds generated by operating tax millage dedicated to public safety. Use of these funds is restricted for replacement of public safety vehicles and equipment.

**CITY OF ORMOND BEACH, FLORIDA  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2023**

	Special Revenue Funds				Debt Service Funds						
	Local Law Enforcement Trust	Federal Law Enforcement Trust	Public Recreational Facility Use Fee	Grants	Total	Financing	2002 General Obligation	2003 General Obligation	2005 Capital Improvement Note	2010 General Obligation	Total
<b>ASSETS</b>											
Equity in pooled cash	\$ 133,492	\$ 6,188	\$ 552,238	\$ 76,848	\$ 768,766	\$ 240,651	\$ 140,747	\$ 7,805	\$ 11,685	\$ 864	\$ 401,752
Receivables, net	275	13	1,129	-	1,417	-	54	140	-	2,209	2,403
Due from other governments	-	-	-	-	-	-	-	-	-	-	-
Total assets	<u>\$ 133,767</u>	<u>\$ 6,201</u>	<u>\$ 553,367</u>	<u>\$ 76,848</u>	<u>\$ 770,183</u>	<u>\$ 240,651</u>	<u>\$ 140,801</u>	<u>\$ 7,945</u>	<u>\$ 11,685</u>	<u>\$ 3,073</u>	<u>\$ 404,155</u>
<b>LIABILITIES</b>											
Accounts payable and accrued liabilities	\$ -	\$ -	\$ -	\$ 3,600	\$ 3,600	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Advances from other funds	-	-	-	-	-	-	-	-	-	21,000	21,000
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,600</u>	<u>3,600</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>21,000</u>	<u>21,000</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>											
Unavailable revenue - property taxes	-	-	-	-	-	-	134	-	-	2,137	2,271
<b>FUND BALANCES</b>											
Restricted for:											
Law enforcement	133,767	6,201	-	-	139,968	-	-	-	-	-	-
Debt service	-	-	-	-	-	-	140,801	7,811	-	-	148,612
Transportation impact	-	-	-	-	-	-	-	-	-	-	-
Capital expansion	-	-	-	-	-	-	-	-	-	-	-
Committed to:											
Recreational facilities	-	-	553,367	-	553,367	-	-	-	-	-	-
Assigned to:											
Recreational facilities	-	-	-	-	-	-	-	-	-	-	-
Grants	-	-	-	73,248	73,248	-	-	-	-	-	-
Debt service	-	-	-	-	-	240,651	-	-	11,685	-	252,336
Capital improvements	-	-	-	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-	-	(20,064)	(20,064)
Total fund balances	<u>133,767</u>	<u>6,201</u>	<u>553,367</u>	<u>73,248</u>	<u>766,583</u>	<u>240,651</u>	<u>140,801</u>	<u>7,811</u>	<u>11,685</u>	<u>(20,064)</u>	<u>380,884</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 133,767</u>	<u>\$ 6,201</u>	<u>\$ 553,367</u>	<u>\$ 76,848</u>	<u>\$ 770,183</u>	<u>\$ 240,651</u>	<u>\$ 140,801</u>	<u>\$ 7,945</u>	<u>\$ 11,685</u>	<u>\$ 3,073</u>	<u>\$ 404,155</u>

**CITY OF ORMOND BEACH, FLORIDA  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2023  
(CONTINUED)**

	Capital Projects Funds								Total Nonmajor Governmental Funds	
	General Improvements	Equipment Renewal and Replacement	Public Safety Vehicles and Equipment	Transportation Improvements	Recreational Facility Impact Fee	Local Roads Impact Fee	Stormwater Drainage Impact Fee	Facilities Renewal and Replacement		Total
<b>ASSETS</b>										
Equity in pooled cash	\$ 1,207,499	\$ 741,544	\$ 581,867	\$ 3,594,438	\$ 484,308	\$ 1,248,461	\$ 545,718	\$ 249,757	\$ 8,653,592	\$ 9,824,110
Receivables, net	3,444	1,908	2,691	8,781	990	2,552	1,116	1,742	23,224	27,044
Due from other governments	622,704	-	-	195,873	-	-	-	-	818,577	818,577
Total assets	<u>\$ 1,833,647</u>	<u>\$ 743,452</u>	<u>\$ 584,558</u>	<u>\$ 3,799,092</u>	<u>\$ 485,298</u>	<u>\$ 1,251,013</u>	<u>\$ 546,834</u>	<u>\$ 251,499</u>	<u>\$ 9,495,393</u>	<u>\$ 10,669,731</u>
<b>LIABILITIES</b>										
Accounts payable and accrued liabilities	\$ 239,934	\$ -	\$ 97,386	\$ 6,000	\$ -	\$ -	\$ -	\$ 38,226	\$ 381,546	\$ 385,146
Advances from other funds	-	-	-	-	-	-	-	-	-	21,000
Total liabilities	<u>239,934</u>	<u>-</u>	<u>97,386</u>	<u>6,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>38,226</u>	<u>381,546</u>	<u>406,146</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>										
Unavailable revenue - property taxes	878	434	1,359	1,085	-	-	-	1,085	4,841	7,112
<b>FUND BALANCES</b>										
Restricted for:										
Law enforcement	-	-	-	-	-	-	-	-	-	139,968
Debt service	-	-	-	-	-	-	-	-	-	148,612
Transportation impact	-	-	485,813	3,792,007	-	-	-	-	4,277,820	4,277,820
Capital expansion	-	-	-	-	485,298	1,251,013	546,834	-	2,283,145	2,283,145
Committed to:										
Recreational facilities	-	-	-	-	-	-	-	-	-	553,367
Assigned to:										
Recreational facilities	-	-	-	-	-	-	-	212,188	212,188	212,188
Grants	-	-	-	-	-	-	-	-	-	73,248
Debt service	-	-	-	-	-	-	-	-	-	252,336
Capital improvements	1,592,835	743,018	-	-	-	-	-	-	2,335,853	2,335,853
Unassigned	-	-	-	-	-	-	-	-	-	(20,064)
Total fund balances	<u>1,592,835</u>	<u>743,018</u>	<u>485,813</u>	<u>3,792,007</u>	<u>485,298</u>	<u>1,251,013</u>	<u>546,834</u>	<u>212,188</u>	<u>9,109,006</u>	<u>10,256,473</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,833,647</u>	<u>\$ 743,452</u>	<u>\$ 584,558</u>	<u>\$ 3,799,092</u>	<u>\$ 485,298</u>	<u>\$ 1,251,013</u>	<u>\$ 546,834</u>	<u>\$ 251,499</u>	<u>\$ 9,495,393</u>	<u>\$ 10,669,731</u>

**CITY OF ORMOND BEACH, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCE  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	Special Revenue Funds					Debt Service Funds						
	Local Law Enforcement Trust	Federal Law Enforcement Trust	Pension Contribution Pass-Through Fund	Public Recreational Facility Use Fee	Grants	Total	Financing	2002 General Obligation	2003 General Obligation	2005 Capital Improvement Note	2010 General Obligation	Total
<b>Revenues</b>												
Taxes	\$ -	\$ -	\$ 1,011,119	\$ -	\$ -	\$ 1,011,119	\$ -	\$ 231	\$ 22,278	\$ -	\$ 354,480	\$ 376,989
Intergovernmental	11,850	-	-	-	28,224	40,074	-	-	-	-	-	-
Fines and forfeitures	37,568	-	-	-	-	37,568	-	-	-	-	-	-
Miscellaneous	2,534	131	-	142,181	2,236	147,082	-	-	-	-	-	-
<b>Total revenues</b>	<u>51,952</u>	<u>131</u>	<u>1,011,119</u>	<u>142,181</u>	<u>30,460</u>	<u>1,235,843</u>	<u>-</u>	<u>231</u>	<u>22,278</u>	<u>-</u>	<u>354,480</u>	<u>376,989</u>
<b>Expenditures</b>												
Current:												
General government	-	-	-	-	-	-	208,395	-	-	-	-	208,395
Public safety	-	-	1,011,119	-	-	1,011,119	-	-	-	-	-	-
Public works	-	-	-	-	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	29,147	-	29,147	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	3,600	3,600	-	-	-	-	-	-
Capital improvements	11,850	-	-	-	131,056	142,906	-	-	-	-	-	-
Debt service:												
Principal	-	-	-	-	-	-	328,317	-	110,000	146,000	275,000	859,317
Interest	-	-	-	-	-	-	30,026	-	2,991	11,196	86,004	130,217
<b>Total expenditures</b>	<u>11,850</u>	<u>-</u>	<u>1,011,119</u>	<u>29,147</u>	<u>134,656</u>	<u>1,186,772</u>	<u>566,738</u>	<u>-</u>	<u>112,991</u>	<u>157,196</u>	<u>361,004</u>	<u>1,197,929</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>40,102</u>	<u>131</u>	<u>-</u>	<u>113,034</u>	<u>(104,196)</u>	<u>49,071</u>	<u>(566,738)</u>	<u>231</u>	<u>(90,713)</u>	<u>(157,196)</u>	<u>(6,524)</u>	<u>(820,940)</u>
<b>Other financing sources (uses)</b>												
Transfers in	-	-	-	-	-	-	648,000	-	-	157,000	-	805,000
Transfers out	-	-	-	-	-	-	-	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>648,000</u>	<u>-</u>	<u>-</u>	<u>157,000</u>	<u>-</u>	<u>805,000</u>
<b>Net change in fund balances</b>	<u>40,102</u>	<u>131</u>	<u>-</u>	<u>113,034</u>	<u>(104,196)</u>	<u>49,071</u>	<u>81,262</u>	<u>231</u>	<u>(90,713)</u>	<u>(196)</u>	<u>(6,524)</u>	<u>(15,940)</u>
<b>Fund balances, beginning of year</b>	93,665	6,070	-	440,333	177,444	717,512	159,389	140,570	98,524	11,881	(13,540)	396,824
<b>Fund balances, end of year</b>	<u>\$ 133,767</u>	<u>\$ 6,201</u>	<u>\$ -</u>	<u>\$ 553,367</u>	<u>\$ 73,248</u>	<u>\$ 766,583</u>	<u>\$ 240,651</u>	<u>\$ 140,801</u>	<u>\$ 7,811</u>	<u>\$ 11,685</u>	<u>\$ (20,064)</u>	<u>\$ 380,884</u>

**CITY OF ORMOND BEACH, FLORIDA  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
 AND CHANGES IN FUND BALANCE  
 NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2023  
 (CONTINUED)**

	Capital Projects Funds								Total Nonmajor Governmental Funds	
	General Improvements	Equipment Renewal and Replacement	Public Safety Vehicles and Equipment	Transportation Improvement	Recreational Facility Impact Fee	Local Roads Impact Fee	Stormwater Drainage Impact Fee	Facilities Renewal and Replacement		Total
<b>Revenues</b>										
Taxes	\$ 412,673	\$ 203,992	\$ 638,465	\$ 1,715,980	\$ -	\$ -	\$ -	\$ 510,422	\$ 3,481,532	\$ 4,869,640
Intergovernmental	836,790	-	-	-	-	-	-	-	836,790	876,864
Fines and forfeitures	-	-	-	-	-	-	-	-	-	37,568
Miscellaneous	277,769	66,534	19,931	76,419	42,333	59,714	36,057	80,681	659,438	806,520
<b>Total revenues</b>	<u>1,527,232</u>	<u>270,526</u>	<u>658,396</u>	<u>1,792,399</u>	<u>42,333</u>	<u>59,714</u>	<u>36,057</u>	<u>591,103</u>	<u>4,977,760</u>	<u>6,590,592</u>
<b>Expenditures</b>										
Current:										
General government	-	-	-	-	264	265	263	-	792	209,187
Public safety	-	-	113,870	-	-	-	-	9,600	123,470	1,134,589
Public works	-	-	-	185,634	-	-	-	73,521	259,155	259,155
Culture and recreation	-	-	-	-	-	-	-	110,661	110,661	139,808
Human services	22,500	-	-	-	-	-	-	-	22,500	22,500
Economic environment	-	-	-	-	-	-	-	-	-	3,600
Capital improvements	2,060,838	248,088	993,304	744,964	-	-	-	240,714	4,287,908	4,430,814
Debt service:										
Principal	-	-	-	-	-	-	-	-	-	859,317
Interest	-	-	-	-	-	-	-	-	-	130,217
<b>Total expenditures</b>	<u>2,083,338</u>	<u>248,088</u>	<u>1,107,174</u>	<u>930,598</u>	<u>264</u>	<u>265</u>	<u>263</u>	<u>434,496</u>	<u>4,804,486</u>	<u>7,189,187</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(556,106)</u>	<u>22,438</u>	<u>(448,778)</u>	<u>861,801</u>	<u>42,069</u>	<u>59,449</u>	<u>35,794</u>	<u>156,607</u>	<u>173,274</u>	<u>(598,595)</u>
<b>Other financing sources (uses)</b>										
Transfers in	1,162,000	-	386,073	-	-	-	-	106,277	1,654,350	2,459,350
Transfers out	(24,642)	(48,000)	(135,000)	(697,138)	-	-	-	-	(904,780)	(904,780)
<b>Total other financing sources (uses)</b>	<u>1,137,358</u>	<u>(48,000)</u>	<u>251,073</u>	<u>(697,138)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>106,277</u>	<u>749,570</u>	<u>1,554,570</u>
<b>Net change in fund balances</b>	<u>581,252</u>	<u>(25,562)</u>	<u>(197,705)</u>	<u>164,663</u>	<u>42,069</u>	<u>59,449</u>	<u>35,794</u>	<u>262,884</u>	<u>922,844</u>	<u>955,975</u>
<b>Fund balances, beginning of year</b>	1,011,583	768,580	683,518	3,627,344	443,229	1,191,564	511,040	(50,696)	8,186,162	9,300,498
<b>Fund balances, end of year</b>	<u>\$ 1,592,835</u>	<u>\$ 743,018</u>	<u>\$ 485,813</u>	<u>\$ 3,792,007</u>	<u>\$ 485,298</u>	<u>\$ 1,251,013</u>	<u>\$ 546,834</u>	<u>\$ 212,188</u>	<u>\$ 9,109,006</u>	<u>\$ 10,256,473</u>



**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - LOCAL LAW ENFORCEMENT TRUST FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ -	\$ 15,000	\$ 11,850	\$ (3,150)
Fines and forfeitures	-	-	37,568	37,568
Miscellaneous	-	-	2,534	2,534
Total revenues	<u>-</u>	<u>15,000</u>	<u>51,952</u>	<u>36,952</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Capital improvements	-	15,000	11,850	3,150
Total expenditures	<u>-</u>	<u>15,000</u>	<u>11,850</u>	<u>3,150</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>-</u>	<u>40,102</u>	<u>40,102</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>40,102</u>	<u>40,102</u>
<b>Fund balance</b> , beginning of year	93,665	93,665	93,665	-
<b>Fund balance</b> , end of year	<u>\$ 93,665</u>	<u>\$ 93,665</u>	<u>\$ 133,767</u>	<u>\$ 40,102</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - FEDERAL LAW ENFORCEMENT TRUST FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with</b>
	<u>Original</u>	<u>Final</u>		<b>Final Budget -</b>
				<b>Positive</b>
				<b>(Negative)</b>
<b>Revenues</b>				
Miscellaneous	\$ -	\$ -	\$ 131	\$ 131
<b>Expenditures</b>				
Public safety:				
Police	-	-	-	-
<b>Excess (deficiency) of revenues over</b>				
<b>(under) expenditures</b>	<u>-</u>	<u>-</u>	<u>131</u>	<u>131</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>131</u>	<u>131</u>
<b>Fund balance, beginning of year</b>	6,070	6,070	6,070	-
<b>Fund balance, end of year</b>	<u>\$ 6,070</u>	<u>\$ 6,070</u>	<u>\$ 6,201</u>	<u>\$ 131</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - PENSION CONTRIBUTION PASSTHRU FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with</b>
	<u>Original</u>	<u>Final</u>		<b>Final Budget -</b>
				<b>Positive</b>
				<b>(Negative)</b>
<b>Revenues</b>				
Taxes	\$ 800,000	\$ 870,000	\$ 1,011,119	\$ 141,119
Total revenues	<u>800,000</u>	<u>870,000</u>	<u>1,011,119</u>	<u>141,119</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Police	450,000	520,000	506,572	13,428
Fire Services	350,000	350,000	504,547	(154,547)
Total expenditures	<u>800,000</u>	<u>870,000</u>	<u>1,011,119</u>	<u>(141,119)</u>
<b>Excess (deficiency) of revenues over</b>				
<b>(under) expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	-	-	-	-
<b>Fund balance, beginning of year</b>	-	-	-	-
<b>Fund balance, end of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - PUBLIC RECREATIONAL FACILITY USE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ 50,275	\$ 50,275	\$ 142,181	\$ 91,906
Total revenues	<u>50,275</u>	<u>50,275</u>	<u>142,181</u>	<u>91,906</u>
<b>Expenditures</b>				
Current:				
Culture and recreation	38,931	65,556	29,147	36,409
Non-departmental	11,344	1,344	-	1,344
Total expenditures	<u>50,275</u>	<u>66,900</u>	<u>29,147</u>	<u>37,753</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>-</u>	<u>(16,625)</u>	<u>113,034</u>	<u>129,659</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>(16,625)</u>	<u>113,034</u>	<u>129,659</u>
<b>Fund balance, beginning of year</b>	440,333	440,333	440,333	-
<b>Fund balance, end of year</b>	<u>\$ 440,333</u>	<u>\$ 423,708</u>	<u>\$ 553,367</u>	<u>\$ 129,659</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - GRANTS FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with</b>
	<u>Original</u>	<u>Final</u>		<b>Final Budget -</b>
				<b>Positive</b>
				<b>(Negative)</b>
<b>Revenues</b>				
Intergovernmental	\$ -	\$ 140,000	\$ 28,224	\$ (111,776)
Miscellaneous	-	-	2,236	2,236
Total revenues	<u>-</u>	<u>140,000</u>	<u>30,460</u>	<u>(109,540)</u>
<b>Expenditures</b>				
Current:				
Economic environment	-	-	3,600	(3,600)
Capital improvements	-	140,000	131,056	8,944
Total expenditures	<u>-</u>	<u>140,000</u>	<u>134,656</u>	<u>5,344</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>-</u>	<u>(104,196)</u>	<u>(104,196)</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>(104,196)</u>	<u>(104,196)</u>
<b>Fund balance, beginning of year</b>	177,444	177,444	177,444	-
<b>Fund balance, end of year</b>	<u>\$ 177,444</u>	<u>\$ 177,444</u>	<u>\$ 73,248</u>	<u>\$ (104,196)</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - FINANCING DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Expenditures</b>				
Current:				
Debt service:				
Principal	611,661	611,661	328,317	283,344
Interest and fiscal charges	40,027	40,027	30,026	10,001
Total expenditures	<u>651,688</u>	<u>651,688</u>	<u>566,738</u>	<u>501,740</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>(651,688)</u>	<u>(651,688)</u>	<u>(566,738)</u>	<u>84,950</u>
<b>Other financing sources (uses)</b>				
Transfers in	648,000	648,000	648,000	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>648,000</u>	<u>648,000</u>	<u>648,000</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>(3,688)</u>	<u>(3,688)</u>	<u>81,262</u>	<u>84,950</u>
<b>Fund balance, beginning of year</b>	159,389	159,389	159,389	-
<b>Fund balance, end of year</b>	<u>\$ 155,701</u>	<u>\$ 155,701</u>	<u>\$ 240,651</u>	<u>\$ 84,950</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - 2002 GENERAL OBLIGATION DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with</b>
	<u>Original</u>	<u>Final</u>		<b>Final Budget -</b>
				<b>Positive</b>
				<b>(Negative)</b>
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ 231	\$ 231
Total revenues	<u>-</u>	<u>-</u>	<u>231</u>	<u>231</u>
<b>Expenditures</b>				
Debt service:				
Principal	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>-</u>	<u>231</u>	<u>231</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>231</u>	<u>231</u>
<b>Fund balance, beginning of year</b>	140,570	140,570	140,570	-
<b>Fund balance, end of year</b>	<u>\$ 140,570</u>	<u>\$ 140,570</u>	<u>\$ 140,801</u>	<u>\$ 231</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - 2003 GENERAL OBLIGATION DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Taxes	\$ 22,020	\$ 22,020	\$ 22,278	\$ 258
Total revenues	<u>22,020</u>	<u>22,020</u>	<u>22,278</u>	<u>258</u>
<b>Expenditures</b>				
Current:				
General government:				
Nondepartmental	5,000	5,000	-	5,000
Debt service:				
Principal	110,000	110,000	110,000	-
Interest and fiscal charges	3,674	3,674	2,991	683
Total expenditures	<u>118,674</u>	<u>118,674</u>	<u>112,991</u>	<u>5,683</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(96,654)</u>	<u>(96,654)</u>	<u>(90,713)</u>	<u>5,941</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>(96,654)</u>	<u>(96,654)</u>	<u>(90,713)</u>	<u>5,941</u>
<b>Fund balance, beginning of year</b>	98,524	98,524	98,524	-
<b>Fund balance, end of year</b>	<u>\$ 1,870</u>	<u>\$ 1,870</u>	<u>\$ 7,811</u>	<u>\$ 5,941</u>



**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - 2005 CAPITAL IMPROVEMENT NOTE DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Expenditures</b>				
Current:				
General government:				
Nondepartmental	5,000	5,000	-	5,000
Debt service:				
Principal	146,000	146,000	146,000	-
Interest and fiscal charges	11,202	11,202	11,196	6
Total expenditures	<u>162,202</u>	<u>162,202</u>	<u>157,196</u>	<u>5,006</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(162,202)</u>	<u>(162,202)</u>	<u>(157,196)</u>	<u>5,006</u>
<b>Other financing sources (uses)</b>				
Transfers in	157,000	157,000	157,000	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>157,000</u>	<u>157,000</u>	<u>157,000</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>(5,202)</u>	<u>(5,202)</u>	<u>(196)</u>	<u>5,006</u>
<b>Fund balance, beginning of year</b>	11,881	11,881	11,881	-
<b>Fund balance, end of year</b>	<u>\$ 6,679</u>	<u>\$ 6,679</u>	<u>\$ 11,685</u>	<u>\$ 5,006</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - 2010 GENERAL OBLIGATION DEBT SERVICE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		<u>Actual</u>
<b>Revenues</b>				
Taxes	\$ 352,327	\$ 352,327	\$ 354,480	\$ 2,153
Total revenues	<u>352,327</u>	<u>352,327</u>	<u>354,480</u>	<u>2,153</u>
<b>Expenditures</b>				
Current:				
General government:				
Nondepartmental	6,927	6,927	-	6,927
Debt service:				
Principal	275,000	275,000	275,000	-
Interest and fiscal charges	70,400	80,400	86,004	(5,604)
Total expenditures	<u>352,327</u>	<u>362,327</u>	<u>361,004</u>	<u>1,323</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>(10,000)</u>	<u>(6,524)</u>	<u>3,476</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>(10,000)</u>	<u>(6,524)</u>	<u>3,476</u>
<b>Fund balance, beginning of year</b>	(13,540)	(13,540)	(13,540)	-
<b>Fund balance, end of year</b>	<u>\$ (13,540)</u>	<u>\$ (23,540)</u>	<u>\$ (20,064)</u>	<u>\$ 3,476</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - GENERAL IMPROVEMENT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 409,580	\$ 409,580	\$ 412,673	\$ 3,093
Intergovernmental	751,165	1,007,621	836,790	(170,831)
Miscellaneous	430,000	430,000	277,769	(152,231)
Total revenues	<u>1,590,745</u>	<u>1,847,201</u>	<u>1,527,232</u>	<u>(319,969)</u>
<b>Expenditures</b>				
Current:				
General government:	-	150,000	-	(150,000)
Human services	-	22,500	22,500	-
Capital improvements	2,166,103	3,062,053	2,060,838	1,001,215
Total expenditures	<u>2,166,103</u>	<u>3,084,553</u>	<u>2,083,338</u>	<u>851,215</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(575,358)</u>	<u>(1,237,352)</u>	<u>(556,106)</u>	<u>681,246</u>
<b>Other financing sources (uses)</b>				
Transfers in	600,000	1,162,000	1,162,000	-
Transfers out	(24,642)	(24,642)	(24,642)	-
Total other financing sources (uses)	<u>575,358</u>	<u>1,137,358</u>	<u>1,137,358</u>	<u>-</u>
<b>Net change in fund balance</b>	-	(99,994)	581,252	681,246
<b>Fund balance, beginning of year</b>	1,011,583	1,011,583	1,011,583	-
<b>Fund balance, end of year</b>	<u>\$ 1,011,583</u>	<u>\$ 911,589</u>	<u>\$ 1,592,835</u>	<u>\$ 681,246</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - EQUIPMENT RENEWAL AND REPLACEMENT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Taxes	\$ 202,588	\$ 202,588	\$ 203,992	\$ 1,404
Miscellaneous	-	-	66,534	66,534
<b>Total revenues</b>	<u>202,588</u>	<u>202,588</u>	<u>270,526</u>	<u>67,938</u>
<b>Expenditures</b>				
Capital improvements	299,000	359,000	248,088	110,912
<b>Total expenditures</b>	<u>299,000</u>	<u>359,000</u>	<u>248,088</u>	<u>110,912</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>(96,412)</u>	<u>(156,412)</u>	<u>22,438</u>	<u>178,850</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	(48,000)	(48,000)	(48,000)	-
<b>Total other financing sources (uses)</b>	<u>(48,000)</u>	<u>(48,000)</u>	<u>(48,000)</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>(144,412)</u>	<u>(204,412)</u>	<u>(25,562)</u>	<u>178,850</u>
<b>Fund balance, beginning of year</b>	768,580	768,580	768,580	-
<b>Fund balance, end of year</b>	<u>\$ 624,168</u>	<u>\$ 564,168</u>	<u>\$ 743,018</u>	<u>\$ 178,850</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - PUBLIC SAFETY VEHICLES AND EQUIPMENT**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Taxes	\$ 634,189	\$ 634,189	\$ 638,465	\$ 4,276
Miscellaneous	-	-	19,931	19,931
Total revenues	<u>634,189</u>	<u>634,189</u>	<u>658,396</u>	<u>24,207</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Police	120,000	120,885	113,870	(7,015)
Capital improvements	679,000	1,318,584	993,304	325,280
Total expenditures	<u>799,000</u>	<u>1,439,469</u>	<u>1,107,174</u>	<u>318,265</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(164,811)</u>	<u>(805,280)</u>	<u>(448,778)</u>	<u>356,502</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	386,073	386,073	-
Transfers out	(135,000)	(135,000)	(135,000)	-
Total other financing sources (uses)	<u>(135,000)</u>	<u>251,073</u>	<u>251,073</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>(299,811)</u>	<u>(554,207)</u>	<u>(197,705)</u>	<u>356,502</u>
<b>Fund balance, beginning of year</b>	683,518	683,518	683,518	-
<b>Fund balance, end of year</b>	<u><u>\$ 383,707</u></u>	<u><u>\$ 129,311</u></u>	<u><u>\$ 485,813</u></u>	<u><u>\$ 356,502</u></u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - TRANSPORTATION IMPROVEMENT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<b>Variance with</b>
	<u>Original</u>	<u>Final</u>		<b>Final Budget -</b>
				<b>Positive</b>
				<b>(Negative)</b>
<b>Revenues</b>				
Taxes	\$ 1,686,470	\$ 1,686,470	\$ 1,715,980	\$ 29,510
Miscellaneous	-	-	76,419	76,419
Total revenues	<u>1,686,470</u>	<u>1,686,470</u>	<u>1,792,399</u>	<u>105,929</u>
<b>Expenditures</b>				
Current:				
Public works	193,451	193,451	185,634	7,817
Capital improvements	1,371,900	1,386,980	744,964	642,016
Total expenditures	<u>1,565,351</u>	<u>1,580,431</u>	<u>930,598</u>	<u>649,833</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>121,119</u>	<u>106,039</u>	<u>861,801</u>	<u>755,762</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	-	-	-
Transfers out	(697,138)	(697,138)	(697,138)	-
Total other financing sources (uses)	<u>(697,138)</u>	<u>(697,138)</u>	<u>(697,138)</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>(576,019)</u>	<u>(591,099)</u>	<u>164,663</u>	<u>755,762</u>
<b>Fund balance, beginning of year</b>	3,627,344	3,627,344	3,627,344	-
<b>Fund balance, end of year</b>	<u><u>\$ 3,051,325</u></u>	<u><u>\$ 3,036,245</u></u>	<u><u>\$ 3,792,007</u></u>	<u><u>\$ 755,762</u></u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - RECREATIONAL FACILITY IMPACT FEE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Miscellaneous	\$ 215,000	\$ 215,000	\$ 42,333	\$ (172,667)
Total revenues	<u>215,000</u>	<u>215,000</u>	<u>42,333</u>	<u>(172,667)</u>
<b>Expenditures</b>				
Current:				
Non-departmental	215,000	215,000	264	214,736
Capital improvements	-	-	-	-
Total expenditures	<u>215,000</u>	<u>215,000</u>	<u>264</u>	<u>214,736</u>
<b>Excess (deficiency) of revenues over     expenditures</b>	<u>-</u>	<u>-</u>	<u>42,069</u>	<u>42,069</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>42,069</u>	<u>42,069</u>
<b>Fund balance, beginning of year</b>	443,229	443,229	443,229	-
<b>Fund balance, end of year</b>	<u>\$ 443,229</u>	<u>\$ 443,229</u>	<u>\$ 485,298</u>	<u>\$ 42,069</u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - LOCAL ROADS IMPACT FEE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ 89,000	\$ 89,000	\$ 59,714	\$ (29,286)
<b>Expenditures</b>				
Current:				
Non-departmental	89,000	89,000	265	88,735
<b>Net change in fund balance</b>	-	-	59,449	59,449
<b>Fund balance, beginning of year</b>	1,191,564	1,191,564	1,191,564	-
<b>Fund balance, end of year</b>	<u>\$ 1,191,564</u>	<u>\$ 1,191,564</u>	<u>\$ 1,251,013</u>	<u>\$ 59,449</u>



**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - STORMWATER DRAINAGE IMPACT FEE FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous	\$ 50,000	\$ 50,000	\$ 36,057	\$ (13,943)
<b>Expenditures</b>				
Current:				
Non-departmental	50,000	50,000	263	49,737
<b>Net change in fund balance</b>	<u>-</u>	<u>-</u>	<u>35,794</u>	<u>35,794</u>
<b>Fund balance, beginning of year</b>	511,040	511,040	511,040	-
<b>Fund balance, end of year</b>	<u><u>s</u></u>	<u><u>\$ 511,040</u></u>	<u><u>\$ 546,834</u></u>	<u><u>\$ 35,794</u></u>

**CITY OF ORMOND BEACH, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - FACILITIES RENEWAL AND REPLACEMENT FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget - Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Taxes	\$ 506,470	\$ 506,470	\$ 510,422	\$ 3,952
Miscellaneous	-	-	80,681	80,681
Total revenues	<u>506,470</u>	<u>506,470</u>	<u>591,103</u>	<u>84,633</u>
<b>Expenditures</b>				
Current:				
Public safety:				
Fire services	27,300	29,600	9,600	20,000
Public works	57,000	78,971	73,521	5,450
Culture and recreation	152,700	169,000	110,661	58,339
Capital improvements	269,470	464,323	240,714	223,609
Total expenditures	<u>506,470</u>	<u>741,894</u>	<u>434,496</u>	<u>307,398</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>(235,424)</u>	<u>156,607</u>	<u>392,031</u>
<b>Other financing sources (uses)</b>				
Transfers in	-	106,277	106,277	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>106,277</u>	<u>106,277</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>-</u>	<u>(129,147)</u>	<u>262,884</u>	<u>392,031</u>
<b>Fund balance, beginning of year</b>	(50,696)	(50,696)	(50,696)	-
<b>Fund balance, end of year</b>	<u>\$ (50,696)</u>	<u>\$ (179,843)</u>	<u>\$ 212,188</u>	<u>\$ 392,031</u>

## **SUPPORTING SCHEDULES**

Financial supporting schedules are presented to provide greater detailed information than reported in the preceding financial statements. This information, in many cases, has been spread throughout the report and is brought together here for greater clarity. Financial supporting schedules are not necessary for fair presentation in conformity with generally accepted accounting principles.

**CITY OF ORMOND BEACH, FLORIDA  
SCHEDULE FOR WATER AND SEWER BOND COVENANTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2023**

Operating revenues	\$ 21,430,782
Less: Operating expenses	<u>13,519,610</u>
Net revenues	7,911,172
 Impact fees	 989,110
 Net revenues plus impact fees	 <u>\$ 8,923,498</u>
 Maximum annual debt service	 <u>\$ 4,728,137</u>
 Ratio of net revenues plus impact fees to annual debt service	 <u>1.67</u>
 Ratio of net revenues to annual debt service	 <u>1.88</u>

This schedule is prepared in accordance with Water and Sewer Bond Issue covenant requirements.

In accordance with the requirements of Rule 15c2-12 (the Rule) promulgated by the Securities and Exchange Commission (the Commission), the City has agreed in Resolution #2000-201 to provide or cause to be provided, to each nationally recognized municipal securities information repository (NRMSIR) and to the appropriate state information depository (SID), if any, designated by the State of Florida, the above annual financial information and operating data.

Further information relating to the City's utility system and its customers can be found in the statistical section.

# Statistical Section

## Statistical Section

This part of the City of Ormond Beach, Florida’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City’s overall financial health.

<b><u>Contents</u></b>	<b><u>Page</u></b>
<b>Financial Trends</b> .....	<b>129</b>
These schedules contain trend information to help the reader understand how the City’s financial performance and well-being have changed over time.	
<b>Revenue Capacity</b> .....	<b>136</b>
These schedules contain information to help the reader assess the factors affecting the City’s ability to generate its property and sales taxes.	
<b>Debt Capacity</b> .....	<b>146</b>
These schedules present information to help the reader assess the affordability of the City’s current levels of outstanding debt and the City’s ability to issue additional debt in the future.	
<b>Demographic and Economic Information</b> .....	<b>153</b>
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City’s financial activities take place and help make comparisons over time and with other governments.	
<b>Operating Information</b> .....	<b>155</b>
These schedules contain information about the City’s operations and resources to help the reader understand how the City’s financial information relates to the services the City provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**SCHEDULE 1**  
**CITY OF ORMOND BEACH, FLORIDA**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Governmental activities</b>										
Net investment in capital assets	\$ 113,809	\$ 114,203	\$ 112,857	\$ 113,490	\$ 114,055	\$ 111,269	\$ 111,339	\$ 115,828	\$ 112,798	\$ 112,209
Restricted for:										
Debt service	128	213	198	196	206	196	201	190	110	91
Construction	2,283	2,146	1,931	1,629	2,167	1,421	1,680	1,443	1,208	963
Renewal and replacement	-	-	-	-	-	-	-	-	1,058	1,432
Redevelopment trust	5,865	4,318	2,985	1,982	2,056	1,797	1,182	710	749	434
For other purposes	12,901	12,235	10,743	10,632	10,397	10,051	8,374	7,129	4,355	3,367
Unrestricted	(10,701)	(8,949)	(8,620)	(13,955)	(18,006)	(19,204)	(18,927)	(18,616)	(17,572)	7,563
Total governmental activities net position	\$ 124,285	\$ 124,166	\$ 120,094	\$ 113,974	\$ 110,875	\$ 105,530	\$ 103,849	\$ 106,684	\$ 102,706	\$ 126,059
<b>Business-type activities</b>										
Net investment in capital assets	\$ 65,263	\$ 65,727	\$ 65,466	\$ 65,247	\$ 61,880	\$ 63,073	\$ 63,147	\$ 63,102	\$ 62,470	\$ 63,744
Restricted										
Debt service	3,753	4,043	7,133	2,972	2,958	2,524	2,215	1,959	1,782	1,772
Construction	10,137	8,919	7,514	9,623	9,673	10,963	9,722	9,528	8,203	7,229
Renewal and replacement	400	400	400	400	400	400	400	400	400	400
For other purposes	-	-	-	-	-	-	-	101	-	-
Unrestricted	7,070	11,102	3,520	5,970	8,899	5,696	6,676	8,036	10,527	14,812
Total business-type activities net position	\$ 86,623	\$ 90,191	\$ 84,033	\$ 84,212	\$ 83,810	\$ 82,656	\$ 82,160	\$ 83,126	\$ 83,382	\$ 87,957
<b>Primary government</b>										
Net investment in capital assets	\$ 179,072	\$ 179,930	\$ 178,323	\$ 178,737	\$ 175,935	\$ 174,342	\$ 174,486	\$ 178,930	\$ 175,268	\$ 175,953
Restricted										
Debt service	3,881	4,256	7,331	3,168	3,164	2,720	2,416	2,149	1,892	1,863
Construction	12,420	11,065	9,445	11,252	11,840	12,384	11,402	10,971	9,411	8,192
Renewal and replacement	400	400	400	400	400	400	400	400	1,458	1,832
Redevelopment trust	5,865	4,318	2,985	1,982	2,056	1,797	1,182	710	749	434
For other purposes	12,901	12,235	10,743	10,632	10,397	10,051	8,374	7,230	4,355	3,367
Unrestricted	(3,631)	2,153	(5,100)	(7,985)	(9,107)	(13,508)	(12,251)	(10,580)	(7,045)	22,375
Total primary government net position	\$ 210,908	\$ 214,357	\$ 204,127	\$ 198,186	\$ 194,685	\$ 188,186	\$ 186,009	\$ 189,810	\$ 186,088	\$ 214,016

**Notes:** In 2015, the City implemented GASB Statement Number 68. In 2017, the City implemented GASB Statement Number 75.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 2**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Expenses</b>										
Governmental activities:										
General government	\$ 7,557	\$ 5,987	\$ 4,840	\$ 5,162	\$ 5,579	\$ 5,255	\$ 13,754	\$ 5,971	\$ 5,509	\$ 5,117
Public safety	22,405	19,168	15,790	17,035	17,277	16,931	15,431	15,412	15,312	14,934
Public works	10,101	9,245	7,934	8,587	8,276	8,757	4,009	7,666	7,685	6,960
Human services	112	132	162	117	170	612	200	90	256	274
Culture and recreation	9,053	8,273	7,755	8,101	7,970	8,059	6,281	7,820	7,143	6,813
Economic development	398	351	244	386	309	337	288	345	311	533
Interest/Fiscal charges on long-term debt	124	145	172	163	190	217	231	256	289	274
Total governmental activities expenses	<u>49,750</u>	<u>43,301</u>	<u>36,897</u>	<u>39,551</u>	<u>39,771</u>	<u>40,168</u>	<u>40,194</u>	<u>37,560</u>	<u>36,505</u>	<u>34,905</u>
Business-type activities:										
Water and sewer	21,665	19,188	19,108	19,234	19,558	18,768	18,837	17,814	18,156	17,888
Solid waste	12,516	8,630	8,177	8,230	7,676	9,281	13,870	6,880	6,803	5,393
Total business-type activities expenses	<u>34,181</u>	<u>27,818</u>	<u>27,285</u>	<u>27,464</u>	<u>27,234</u>	<u>28,049</u>	<u>32,707</u>	<u>24,694</u>	<u>24,959</u>	<u>23,281</u>
Total primary government expenses	<u>\$ 83,931</u>	<u>\$ 71,119</u>	<u>\$ 64,182</u>	<u>\$ 67,015</u>	<u>\$ 67,005</u>	<u>\$ 68,217</u>	<u>\$ 72,901</u>	<u>\$ 62,254</u>	<u>\$ 61,464</u>	<u>\$ 58,186</u>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government	\$ 137	\$ 134	\$ 134	\$ 134	\$ 134	\$ 134	\$ 134	\$ 134	\$ 110	\$ 138
Public safety	178	124	153	125	154	167	152	172	215	294
Public works	4,667	4,835	4,830	4,612	4,387	4,847	4,778	4,610	4,173	3,962
Culture and recreation	493	660	448	432	732	814	838	668	600	561
Operating grants and contributions	1,694	1,824	1,852	2,975	1,913	2,272	2,083	1,639	1,233	1,175
Capital grants and contributions	2,356	3,146	1,233	1,840	5,074	1,279	1,312	5,155	2,980	1,852
Total governmental activities program revenues	<u>9,525</u>	<u>10,723</u>	<u>8,650</u>	<u>10,118</u>	<u>12,394</u>	<u>9,513</u>	<u>9,297</u>	<u>12,378</u>	<u>9,311</u>	<u>7,982</u>
Business-type activities:										
Charges for services:										
Water and sewer	21,398	20,963	19,922	20,016	20,538	19,698	18,903	18,130	17,131	17,053
Solid waste	8,770	8,411	7,534	7,525	7,347	6,973	6,743	6,288	5,887	5,392
Operating grants and contributions	2,325	6,560	1,621	2,064	2,192	3,903	8,243	1,457	1,489	946
Capital grants and contributions	1,202	1,575	1,397	1,414	1,008	884	1,206	1,287	818	541
Total business-type activities program revenues	<u>33,695</u>	<u>37,509</u>	<u>30,474</u>	<u>31,019</u>	<u>31,085</u>	<u>31,458</u>	<u>35,095</u>	<u>27,162</u>	<u>25,325</u>	<u>23,932</u>
Total primary government program revenues	<u>\$ 43,220</u>	<u>\$ 48,232</u>	<u>\$ 39,124</u>	<u>\$ 41,137</u>	<u>\$ 43,479</u>	<u>\$ 40,971</u>	<u>\$ 44,392</u>	<u>\$ 39,540</u>	<u>\$ 34,636</u>	<u>\$ 31,914</u>



**SCHEDULE 2**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**

(In Thousands)  
(Continued)

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Net (Expense) Revenue</b>										
Governmental activities	\$ (40,225)	\$ (32,578)	\$ (28,247)	\$ (29,433)	\$ (27,377)	\$ (30,655)	\$ (30,897)	\$ (25,182)	\$ (27,194)	\$ (26,923)
Business-type activities	(486)	9,691	3,189	3,555	3,851	3,409	2,388	2,468	366	651
Total primary government net expense	<u>\$ (40,711)</u>	<u>\$ (22,887)</u>	<u>\$ (25,058)</u>	<u>\$ (25,878)</u>	<u>\$ (23,526)</u>	<u>\$ (27,246)</u>	<u>\$ (28,509)</u>	<u>\$ (22,714)</u>	<u>\$ (26,828)</u>	<u>\$ (26,272)</u>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Property taxes	\$ 17,027	\$ 16,088	\$ 15,235	\$ 14,948	\$ 14,676	\$ 14,248	\$ 13,198	\$ 12,575	\$ 11,318	\$ 10,698
Sales taxes	3,076	2,931	2,665	2,307	2,366	2,349	2,230	2,138	2,047	1,880
Insurance premium taxes	1,011	805	761	671	713	674	649	672	673	734
Franchise and utility taxes	10,857	9,777	8,932	8,640	8,833	8,825	8,450	8,474	8,493	8,344
Unrestricted intergovernmental revenue	2,216	2,099	1,823	1,472	1,578	1,559	1,450	1,388	2,140	2,008
Interest revenue	937	137	5	165	372	177	67	46	122	114
Miscellaneous	1,515	1,172	1,181	972	1,105	1,440	743	1,022	658	1,019
Transfers	3,707	3,641	3,392	3,357	3,078	3,064	3,034	2,846	2,661	2,601
Total governmental activities	<u>40,346</u>	<u>36,650</u>	<u>33,994</u>	<u>32,532</u>	<u>32,721</u>	<u>32,336</u>	<u>29,821</u>	<u>29,161</u>	<u>28,112</u>	<u>27,398</u>
Business-type activities:										
Interest revenue	592	71	4	151	340	212	71	100	181	114
Miscellaneous	33	36	21	52	40	(61)	9	21	77	11
Transfers	(3,707)	(3,641)	(3,393)	(3,357)	(3,077)	(3,064)	(3,034)	(2,846)	(2,661)	(2,601)
Total business-type activities	<u>(3,082)</u>	<u>(3,534)</u>	<u>(3,368)</u>	<u>(3,154)</u>	<u>(2,697)</u>	<u>(2,913)</u>	<u>(2,954)</u>	<u>(2,725)</u>	<u>(2,403)</u>	<u>(2,476)</u>
Total primary government	<u>\$ 37,264</u>	<u>\$ 33,116</u>	<u>\$ 30,626</u>	<u>\$ 29,378</u>	<u>\$ 30,024</u>	<u>\$ 29,423</u>	<u>\$ 26,867</u>	<u>\$ 26,436</u>	<u>\$ 25,709</u>	<u>\$ 24,922</u>
<b>Change in Net Position</b>										
Governmental activities	\$ 121	\$ 4,072	\$ 5,747	\$ 3,099	\$ 5,344	\$ 1,681	\$ (1,076)	\$ 3,979	\$ 918	\$ 475
Business-type activities	(3,568)	6,157	(179)	401	1,154	496	(566)	(257)	(2,037)	(1,825)
Total primary government	<u>\$ (3,447)</u>	<u>\$ 10,229</u>	<u>\$ 5,568</u>	<u>\$ 3,500</u>	<u>\$ 6,498</u>	<u>\$ 2,177</u>	<u>\$ (1,642)</u>	<u>\$ 3,722</u>	<u>\$ (1,119)</u>	<u>\$ (1,350)</u>

**Note:** The City began to report accrual information when it implemented GASB Statement 34 in fiscal year 2002

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 3**  
**CITY OF ORMOND BEACH, FLORIDA**  
**FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>General Fund</b>										
Nonspendable	\$ 4,013	\$ 1,738	\$ 1,064	\$ 773	\$ 2,043	\$ 2,069	\$ 684	\$ 652	\$ 400	\$ 377
Restricted	67	67	67	67	67	67	67	67	67	67
Committed	-	-	-	-	-	-	-	-	-	-
Assigned	786	2,857	4,182	4,146	512	944	502	961	1,640	1,087
Unassigned	8,794	8,983	8,982	7,788	8,874	6,976	8,414	7,433	5,278	4,587
<b>Total general fund</b>	<u>\$ 13,660</u>	<u>\$ 13,645</u>	<u>\$ 14,295</u>	<u>\$ 12,774</u>	<u>\$ 11,496</u>	<u>\$ 10,056</u>	<u>\$ 9,667</u>	<u>\$ 9,113</u>	<u>\$ 7,385</u>	<u>\$ 6,118</u>
<b>Other Governmental Funds</b>										
Nonspendable	\$ 0	\$ 0	\$ 0	\$ 1,156	\$ -	\$ -	\$ 381	\$ -	\$ -	\$ -
Restricted	21,130	18,871	15,825	14,415	14,799	13,449	11,370	9,405	7,466	6,086
Committed	553	440	390	378	374	349	328	295	272	235
Assigned	2,874	2,128	1,760	2,116	2,969	3,434	2,790	2,050	2,840	3,908
Unassigned	(1,065)	(1,073)	(672)	(488)	(468)	(329)	(472)	(511)	(204)	(135)
<b>Total other governmental funds</b>	<u>\$ 23,492</u>	<u>\$ 20,366</u>	<u>\$ 17,303</u>	<u>\$ 17,577</u>	<u>\$ 17,674</u>	<u>\$ 16,903</u>	<u>\$ 14,397</u>	<u>\$ 11,239</u>	<u>\$ 10,374</u>	<u>\$ 10,094</u>
<b>All Governmental Funds</b>										
Nonspendable	\$ 4,013	\$ 1,738	\$ 1,064	\$ 1,929	\$ 2,043	\$ 2,069	\$ 1,065	\$ 652	\$ 400	\$ 377
Restricted	21,197	18,938	15,892	14,482	14,866	13,516	11,437	9,472	7,533	6,153
Committed	553	440	390	378	374	349	328	295	272	235
Assigned	3,660	4,985	5,942	6,262	3,481	4,378	3,292	3,011	4,480	4,995
Unassigned	7,729	7,910	8,310	7,300	8,406	6,647	7,942	6,922	5,074	4,452
<b>Total all governmental funds</b>	<u>\$ 37,152</u>	<u>\$ 34,011</u>	<u>\$ 31,598</u>	<u>\$ 30,351</u>	<u>\$ 29,170</u>	<u>\$ 26,959</u>	<u>\$ 24,064</u>	<u>\$ 20,352</u>	<u>\$ 17,759</u>	<u>\$ 16,212</u>

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 4**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Revenues</b>										
Taxes	\$ 30,113	\$ 27,891	\$ 26,216	\$ 25,424	\$ 25,551	\$ 25,023	\$ 23,582	\$ 22,959	\$ 21,652	\$ 20,891
Licenses and permits	1,484	1,723	1,421	1,318	1,257	1,354	1,353	1,182	1,027	972
Intergovernmental	8,727	9,486	6,829	7,747	9,965	6,469	6,190	9,191	6,864	5,419
Charges for services	3,665	3,640	3,648	3,303	3,782	4,207	4,071	4,021	3,810	3,754
Fines and forfeitures	108	87	157	78	106	117	167	162	142	150
Miscellaneous	5,112	3,651	3,351	3,419	3,516	3,746	3,106	2,917	3,032	3,548
Total revenues	<u>49,209</u>	<u>46,478</u>	<u>41,622</u>	<u>41,289</u>	<u>44,177</u>	<u>40,916</u>	<u>38,469</u>	<u>40,432</u>	<u>36,527</u>	<u>34,734</u>
<b>Expenditures</b>										
General government	7,617	6,460	6,395	5,991	5,922	5,430	5,512	5,142	4,863	4,885
Public safety	19,187	17,568	16,416	16,755	15,695	14,724	14,563	13,933	13,687	14,286
Public works	8,441	7,752	6,947	7,132	6,753	6,757	6,429	4,860	5,369	5,481
Culture and recreation	7,078	6,402	5,992	6,106	6,265	6,284	6,290	6,371	5,766	5,621
Human services	116	132	163	117	170	612	200	65	256	274
Economic development	386	354	292	414	310	329	287	360	300	532
Capital improvements	6,200	8,107	6,467	7,231	8,535	5,578	3,853	8,930	7,207	9,777
Debt service:										
Principal	859	1,097	1,075	1,035	1,336	1,302	1,190	990	859	713
Interest and other	130	154	178	161	202	228	234	268	282	282
Total expenditures	<u>50,014</u>	<u>48,026</u>	<u>43,925</u>	<u>44,942</u>	<u>45,188</u>	<u>41,244</u>	<u>38,558</u>	<u>40,919</u>	<u>38,589</u>	<u>41,851</u>
Excess of revenues over (under) expenditures	<u>(805)</u>	<u>(1,548)</u>	<u>(2,303)</u>	<u>(3,653)</u>	<u>(1,011)</u>	<u>(328)</u>	<u>(89)</u>	<u>(487)</u>	<u>(2,062)</u>	<u>(7,117)</u>
<b>Other Financing Sources (Uses)</b>										
Transfers in	8,007	9,358	6,553	6,641	6,107	7,487	6,556	5,767	5,069	4,824
Transfers out	(4,060)	(5,397)	(3,004)	(3,185)	(2,885)	(4,264)	(3,137)	(2,808)	(2,296)	(2,111)
Issuance of debt	-	-	-	1,377	-	-	381	122	836	-
Total other financing sources (uses)	<u>3,947</u>	<u>3,961</u>	<u>3,549</u>	<u>4,833</u>	<u>3,222</u>	<u>3,223</u>	<u>3,800</u>	<u>3,081</u>	<u>3,609</u>	<u>2,713</u>
Net change in fund balance	<u>\$ 3,142</u>	<u>\$ 2,413</u>	<u>\$ 1,246</u>	<u>\$ 1,180</u>	<u>\$ 2,211</u>	<u>\$ 2,895</u>	<u>\$ 3,711</u>	<u>\$ 2,594</u>	<u>\$ 1,547</u>	<u>\$ (4,404)</u>
Debt service as a percentage of noncapital expenditures	2.26%	3.13%	3.35%	3.17%	4.20%	4.29%	4.10%	3.93%	3.64%	3.10%

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 5**  
**CITY OF ORMOND BEACH, FLORIDA**  
**GENERAL FUND BALANCE COMPARED TO ANNUAL EXPENDITURES**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

<b>Fiscal Year Ending September 30</b>	<b>Unassigned Fund Balance</b>	<b>General Fund Annual Expenditures (1)</b>	<b>Balance as % of Expenditures</b>
2014	4,169	27,009	15.44%
2015	5,169	29,183	17.71%
2016	6,952	29,784	23.34%
2017	6,433	34,362	18.72%
2018	6,976	31,519	22.13%
2019	8,874	31,962	27.76%
2020	10,147	33,376	30.40%
2021	8,982	33,118	27.12%
2022	8,983	35,492	25.31%
2023	8,794	39,126	22.48%

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 6**  
**CITY OF ORMOND BEACH, FLORIDA**  
**GENERAL GOVERNMENTAL EXPENDITURES AND OTHER USES BY FUNCTION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

Fiscal Year Ended	Total	General	Government	Public		Human Services	Capital Improvements	Economic Environment	Transportation	Culture and Recreation	Transfers Out						
				Safety													
<b>General Fund</b>																	
2014	29,436	4,824	16%	13,516	46%	10	-%	-	-%	526	2%	4,127	14%	5,277	18%	1,156	4%
2015	28,393	4,800	17%	12,959	46%	10	-%	-	-%	300	1%	3,929	14%	5,447	19%	948	3%
2016	29,717	5,080	17%	13,226	45%	7	-%	-	-%	360	1%	3,755	13%	5,817	20%	1,472	5%
2017	32,256	5,411	17%	13,913	43%	33	-%	-	-%	287	1%	5,057	16%	5,544	17%	2,011	6%
2018	33,932	5,319	16%	14,039	41%	508	-%	-	-%	329	1%	5,022	15%	5,875	17%	2,840	8%
2019	33,387	5,797	17%	14,914	45%	11	-%	-	-%	311	1%	5,054	15%	5,863	18%	1,437	4%
2020	34,548	5,931	17%	16,021	46%	94	-%	48	-%	414	1%	5,109	15%	5,758	17%	1,173	3%
2021	34,977	6,185	18%	15,629	45%	90	-%	45	-%	285	1%	5,194	15%	5,691	16%	1,858	5%
2022	39,705	6,248	16%	16,742	42%	110	-%	11	-%	350	1%	5,902	15%	6,128	15%	4,214	11%
2023	42,042	7,337	17%	18,052	43%	94	-%	8	-%	382	1%	6,498	15%	6,754	16%	2,917	7%
<b>Combined Special Revenue Funds</b>																	
2014	8,434	61	1%	749	9%	264	3%	-	-%	-	-%	7,066	84%	14	0%	280	3%
2015	5,734	63	1%	702	12%	246	4%	-	-%	-	-%	4,397	77%	11	0%	315	6%
2016	8,018	61	1%	693	9%	58	1%	-	-%	-	-%	6,625	83%	210	3%	371	6%
2017	4,565	73	2%	649	14%	167	4%	-	-%	-	-%	3,117	68%	215	5%	344	9%
2018	4,469	111	2%	685	15%	104	2%	-	-%	-	-%	1,736	39%	409	9%	1,424	33%
2019	7,044	55	1%	762	11%	58	1%	-	-%	-	-%	5,415	77%	14	0%	740	12%
2020	4,989	0	0%	690	14%	23	0%	2,295	-%	-	-%	1,731	35%	11	0%	239	6%
2021	10,700	210	2%	787	7%	73	1%	6,422	-%	7	-%	1,753	16%	302	3%	1,146	12%
2022	12,497	211	2%	826	7%	23	0%	8,096	-%	35	-%	1,850	15%	274	2%	1,182	10%
2023	3,068	0	0%	1,011	33%	0	0%	746	-%	3	-%	1,279	42%	29	1%	0	1%

Capital outlay included under Transportation.

Source: City of Ormond Beach Finance Department

**SCHEDULE 7**  
**CITY OF ORMOND BEACH, FLORIDA**  
**TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

<b>Fiscal Year</b>	<b>Property</b>	<b>Local Option Gas (6 cents)</b>	<b>Local Option Gas (5 cents)</b>	<b>Franchise CST and Utilities</b>	<b>Fire Insurance Premium</b>	<b>Casualty Insurance Premium</b>	<b>Total</b>
2014	10,691	642	480	8,344	383	351	20,891
2015	11,320	670	496	8,493	358	315	21,652
2016	12,575	711	528	8,473	338	334	22,959
2017	13,201	783	499	8,450	306	343	23,582
2018	14,248	750	550	8,825	295	380	25,048
2019	14,676	762	558	8,833	306	407	25,542
2020	14,936	675	496	8,630	259	411	25,407
2021	15,234	743	545	8,932	346	415	26,215
2022	16,080	713	515	9,777	365	440	27,890
2023	17,038	701	505	10,857	505	507	30,113
Change 2014 – 2023	59.4%	9.2%	5.2%	30.1%	31.9%	44.4%	44.1%

**SCHEDULE 8**  
**CITY OF ORMOND BEACH, FLORIDA**  
**GROSS TAXABLE VALUE AND COMPOSITION BY MAJOR PROPERTY CLASSIFICATION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**

<b>Fiscal Year</b>	<b>Residential</b>	<b>%</b>	<b>Commercial</b>	<b>%</b>	<b>Industrial</b>	<b>%</b>	<b>All Other Categories</b>	<b>%</b>	<b>Total Final Gross Taxable Value</b>	<b>% Change From Prior Year</b>	<b>Total Direct Tax Rate</b>
2014	1,834,154,306	73.4%	379,047,195	15.2%	83,539,611	3.3%	202,531,617	8.1%	2,499,272,729	N/A	4.424
2015	1,928,687,714	72.7%	428,018,226	16.1%	90,431,243	3.4%	205,921,497	7.8%	2,653,058,680	6.2%	4.406
2016	1,996,385,162	70.1%	449,258,227	15.8%	99,341,657	3.5%	303,665,736	10.7%	2,848,650,782	7.4%	4.557
2017	2,092,102,715	69.5%	484,818,216	16.1%	104,545,988	3.5%	328,704,669	10.9%	3,010,171,588	5.7%	4.536
2018	2,258,133,907	69.6%	526,072,540	16.2%	114,781,024	3.5%	345,422,008	10.6%	3,244,409,479	7.8%	4.536
2019	2,415,581,271	69.8%	567,382,211	16.4%	121,026,020	3.5%	355,133,647	10.3%	3,459,123,149	6.6%	4.389
2020	2,562,846,583	69.9%	608,983,268	16.6%	124,459,132	3.4%	369,434,606	10.1%	3,665,723,589	6.0%	4.220
2021	2,710,451,090	69.3%	681,665,115	17.4%	135,273,710	3.5%	386,589,630	9.9%	3,913,979,545	6.8%	4.031
2022	2,870,888,510	69.6%	710,662,930	17.2%	145,708,714	3.5%	398,655,508	9.7%	4,125,915,662	12.6%	4.031
2023	3,216,613,601	70.1%	763,406,484	16.6%	171,458,649	3.7%	435,443,764	9.5%	4,586,922,498	17.2%	3.846

**Notes:** The City assesses property annually. Property is assessed at actual market value.

**Source:** Volusia County Property Appraiser

**SCHEDULE 9  
CITY OF ORMOND BEACH, FLORIDA  
DIRECT AND OVERLAPPING PROPERTY TAX RATES AND TAX LEVIES  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2023**

Fiscal Year Ended	Ormond Beach			School District	Volusia County	Mosquito Control	Inlet and Port Authority	Halifax Hospital*	St. Johns	Florida Inland	Total - All Taxing Districts
	Operating Millage	Debt Service Millage	Total City Millage						Water Management District		
2014	4.118	0.306	4.424	7.358	7.271	0.208	0.093	1.000	0.328	0.035	20.717
2015	4.118	0.288	4.406	7.336	7.271	0.188	0.093	1.000	0.316	0.035	20.645
2016	4.284	0.273	4.557	7.197	7.271	0.188	0.093	0.955	0.302	0.032	20.595
2017	4.284	0.252	4.536	6.840	7.052	0.188	0.093	0.756	0.289	0.032	19.786
2018	4.284	0.252	4.536	6.792	7.052	0.188	0.093	0.378	0.272	0.032	19.344
2019	4.165	0.224	4.389	6.281	6.646	0.188	0.093	0.355	0.256	0.032	18.241
2020	4.087	0.133	4.220	6.081	6.542	0.188	0.093	0.355	0.241	0.032	17.752
2021	3.907	0.124	4.031	5.907	6.151	0.178	0.088	0.988	0.229	0.032	17.603
2022	3.913	0.118	4.031	5.802	6.299	0.178	0.085	0.953	0.219	0.032	17.598
2023	3.761	0.085	3.846	5.482	5.313	0.178	0.076	0.861	0.197	0.032	15.986
2014	10,292	765	11,057	18,390	18,172	520	232	2,499	821	86	51,777
2015	10,940	765	11,705	19,488	19,315	499	247	2,657	841	92	54,844
2016	12,204	777	12,981	20,621	21,236	566	280	2,277	859	96	58,916
2017	12,901	759	13,660	20,597	21,236	566	280	2,277	869	96	59,581
2018	12,901	759	13,660	20,454	21,236	566	280	1,139	820	96	58,250
2019	14,397	774	15,171	21,709	22,972	650	321	1,226	886	111	63,045
2020	14,973	487	15,460	22,278	23,967	689	340	1,301	884	117	65,036
2021	15,290	485	15,775	23,118	24,073	697	344	3,866	895	125	68,894
2022	16,144	487	16,631	23,939	25,987	735	349	3,932	903	132	72,607
2023	17,251	390	17,641	25,146	24,372	817	349	3,948	905	147	73,324

\* Tax levy based on homestead exemption and nonexempt values.

**Note:** Tax levy indicated is for Ormond Beach only. Property tax rates are based upon \$1,000 of assessed taxable value.



**SCHEDULE 10  
CITY OF ORMOND BEACH, FLORIDA  
PRINCIPAL PROPERTY TAXPAYERS  
CURRENT FISCAL YEAR AND TEN YEARS AGO**

Name	Type of Business	2023			2014		
		Taxable Assessed Value <i>(in Thousands)</i>	Rank	Percentage Taxable Assessed Value	Taxable Assessed Value <i>(in Thousands)</i>	Rank	Percentage Taxable Assessed Value
Florida Power & Light Company	Power Company	\$ 81,776	1	1.78%			
Bermuda Estates	Resort	33,067	2	0.72%			
CS1031 The Falls at Ormond Beach	Resort	29,876	3	0.65%			
Casa Del Mar Beach Resort Assoc	Apartments	29,101	4	0.63%			
Waypoint Ormond Beach	Resort	27,095	5	0.59%			
Northwestern Mutual Life	Resort	26,924	6	0.59%			
Security First Insurance	Insurance	23,639	7	0.52%			
Royal Floridian Condo Assoc	Resort	23,606	8	0.51%			
Royal Floridian South By	Retail	23,374	9	0.51%			
Playtex Manufacturing, Inc.	Manufacturing	22,428	10	0.49%			
Casa Del Mar Joint Venture	Engineering Arm				34,612	1	0.96%
Aqua Sun Investments	Resort				30,822	2	0.96%
Royal Floridian Condo Association	Retail				30,126	3	0.84%
Florida Power & Light Company	Apartments				24,919	4	0.69%
Florida Production Engineering Inc.	Power Company				21,096	5	0.59%
Bell South Telecommunications Inc.	Resort				14,885	6	0.41%
Developers Diversified Finance	Resort				14,879	7	0.41%
Island One, Inc.	Manufacturing				14,716	8	0.41%
Tropic Sun Towers Condominium	Engineering Arm				14,491	9	0.40%
Jaffe, Richard D & Jeanne E	Resort				13,200	10	0.37%
		<u>\$ 298,458</u>		<u>6.99%</u>	<u>\$ 213,746</u>		<u>6.04%</u>

Source: Volusia County Property Appraiser

**SCHEDULE 11**  
**CITY OF ORMOND BEACH, FLORIDA**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

Fiscal Year Ended	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years <sup>(2)</sup>	Total Collections to Date	
		Amount	Percentage of Levy <sup>(1)</sup>		Amount	Percentage of Levy
2014	11,057	10,661	96.4	36	10,697	96.7
2015	11,705	11,283	96.4	260	11,543	98.6
2016	12,981	12,319	94.9	-	12,319	94.9
2017	13,660	12,994	95.1	207	13,201	96.6
2018	14,717	13,920	94.6	303	14,223	96.6
2019	15,171	14,402	94.9	274	14,676	96.7
2020	15,460	14,979	96.9	258	15,237	98.6
2021	15,775	14,996	95.1	237	15,233	96.6
2022	16,630	16,121	96.9	242	16,363	98.4
2023	17,641	17,038	96.6	277	17,315	98.2

**Notes:** (1) Taxes are levied on November 1 of each year. Taxes are due by March 31 of the following year. Taxes paid prior to March 31 receive discounts of up to 4%. See note 1 of the financial statements for more details.

(2) Details relating to collections in subsequent years is unavailable. Subsequent collections have been applied to the previous tax levied year.

Source: Volusia County Property Appraiser

**SCHEDULE 12**  
**CITY OF ORMOND BEACH, FLORIDA**  
**FRANCHISE AND UTILITIES SERVICE TAX REVENUES BY SOURCE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

<b>Fiscal Year Ended</b>	<b>Total Tax</b>	<b>Electric Utilities</b>	<b>Communications Taxes</b>	<b>Gas Utilities</b>	<b>Electric Franchise</b>	<b>Gas Franchise</b>
2014	8,344	3,543	1,763	146	2,841	51
2015	8,491	3,673	1,708	133	2,921	56
2016	8,474	3,775	1,624	121	2,895	59
2017	8,449	3,788	1,597	136	2,880	48
2018	8,825	4,001	1,669	143	2,960	52
2019	8,834	4,064	1,582	135	3,002	51
2020	8,639	4,040	1,583	138	2,828	50
2021	8,933	4,138	1,564	192	3,015	24
2022	9,777	4,368	1,650	182	3,521	56
2023	10,858	4,967	1,734	226	3,920	11
Change 2014- 2023	30.13%	40.19%	-1.64%	54.79%	37.98%	-78.43%

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 13  
CITY OF ORMOND BEACH, FLORIDA  
SCHEDULE OF PROPERTY VALUATIONS AND  
PROPERTY TAX MILLAGE  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2023  
(In Thousands)**

Fiscal Year	Valuation				Property Tax Millage								Total
	Total Assessed	Exempt	Percent Exempt	Taxable	Percent Taxable	Operating	Capital Improvements	Transportation Improvements	General Facilities Renewal and Replacement	Vehicle Replacement	Public Safety Fund	Debt Service	
2014	3,278,675	779,402	23.77	2,499,273	76.23	3.620	0.144	0.231	0.123	-		0.306	4.424
2015	3,443,174	790,115	22.95	2,653,059	77.05	3.587	0.144	0.231	0.156	-		0.288	4.406
2016	3,654,848	806,197	22.06	2,848,651	77.94	3.687	0.144	0.231	0.186	0.037		0.273	4.557
2017	3,844,350	834,179	21.70	3,010,171	78.30	3.721	0.139	0.173	0.173	0.078		0.252	4.536
2018	4,103,065	858,632	20.93	3,244,433	79.07	3.760	0.129	0.161	0.161	0.073		0.252	4.536
2019	4,343,043	884,543	20.37	3,458,500	79.63	3.674	0.121	0.151	0.151	0.068		0.224	4.389
2020	4,560,399	894,676	19.62	3,665,723	80.38	3.566	0.115	0.142	0.142	0.122		0.133	4.220
2021	4,747,380	933,400	19.66	3,813,980	80.34	3.417	0.107	0.134	0.134	0.115		0.124	4.031
2022	4,847,379	933,399	19.26	3,913,980	80.74	3.348	0.102	0.127	0.127	0.051	0.158	0.118	4.031
2023	5,591,267	1,004,345	17.96	4,586,922	82.04	3.248	0.093	0.115	0.115	0.046	0.144	0.085	3.846

Note: Fiscal Year 2021-22 dedicated millage for a Public Safety Fund, Fund (305)

Source: Volusia County Property Appraiser

**SCHEDULE 14**  
**CITY OF ORMOND BEACH, FLORIDA**  
**GENERAL GOVERNMENTAL REVENUES AND OTHER SOURCES BY FUNCTION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

Fiscal Year Ended	Total	Taxes	Licenses, Permits & Fees (3)		Inter-Governmental Revenues		Charges for Services		Fines and Forfeitures		Miscellaneous Revenue (1)		Other Financing Sources (2)		
<b>General Fund</b>															
2014	29,110	17,091	59%	972	3%	3,307	11%	1,070	4%	127	0%	2,943	11%	3,600	12%
2015	29,660	17,707	60%	1,027	3%	3,563	12%	1,094	4%	135	0%	2,447	9%	3,687	12%
2016	31,446	18,650	59%	1,182	4%	3,703	12%	1,214	4%	139	0%	2,307	8%	4,251	14%
2017	32,802	16,687	51%	3,939	12%	4,256	13%	1,206	4%	153	0%	2,517	9%	4,044	12%
2018	34,321	17,892	52%	4,071	12%	4,244	12%	1,333	4%	96	0%	2,596	9%	4,089	12%
2019	34,828	21,120	61%	1,257	4%	4,240	12%	1,242	4%	90	0%	2,752	9%	4,127	12%
2020	35,786	21,263	59%	1,318	4%	5,340	15%	763	2%	63	0%	2,701	9%	4,338	12%
2021	36,496	21,842	60%	1,421	4%	4,810	13%	1,110	3%	143	0%	2,703	8%	4,467	12%
2022	39,054	23,096	59%	1,723	4%	5,336	14%	1,049	3%	63	0%	3,120	9%	4,667	12%
2023	42,058	25,243	60%	1,484	4%	5,526	13%	1,082	3%	71	0%	3,873	10%	4,779	11%
<b>Combined Special Revenue Funds</b>															
2014	6,002	734	12%	-	-%	1,819	30%	2,684	45%	23	1%	241	4%	501	8%
2015	7,106	673	9%	-	-%	3,044	43%	2,716	38%	7	0%	251	4%	415	6%
2016	8,574	672	8%	-	-%	4,389	51%	2,807	33%	23	0%	243	3%	440	5%
2017	5,364	649	12%	-	-%	938	17%	2,864	53%	14	0%	258	5%	641	12%
2018	5,507	674	12%	-	-%	930	17%	2,873	52%	22	0%	311	6%	697	13%
2019	6,927	713	10%	-	-%	3,249	47%	2,539	37%	16	0%	344	5%	66	1%
2020	4,636	670	14%	-	-%	1,090	24%	2,540	55%	15	0%	255	6%	66	1%
2021	11,679	4,374	37%	-	-%	2,020	17%	2,538	22%	14	0%	648	6%	2,085	18%
2022	16,644	4,795	29%	-	-%	4,151	25%	2,591	16%	24	0%	395	2%	4,688	28%
2023 (4)	1,236	1,011	82%	-	-%	40	3%	-	0%	38	3%	147	12%	-	0%

(1) Miscellaneous encompasses miscellaneous revenues, rentals and interest on investments per the incorporation of the Uniform Accounting System for Units of Local Governments in the State of Florida.

(2) Includes proceeds from issuance of long-term debt and transfers in.

(3) Franchise fees as of 2017 are included in this field.

(4) 2023 Stormwater Named Major Fund for 2023

Source: City of Ormond Beach Finance Department

**SCHEDULE 15**  
**CITY OF ORMOND BEACH, FLORIDA**  
**SCHEDULE OF IMPACT FEES**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

<b>Fiscal Year</b>	<b>West Ormond District Reuse</b>	<b>Primary Water System</b>	<b>Primary Sewer System</b>	<b>Recreational Facility</b>	<b>Administrative Facility</b>	<b>Conservation Land</b>	<b>Cultural Facility</b>	<b>Fire Protection Facility</b>	<b>Law Enforcement Facility</b>	<b>Local Roads</b>	<b>Road Drainage</b>	<b>Storm-Water Drainage</b>
2014	-	297	240	115	-	-	-	-	-	26	-	21
2015	-	489	303	139	-	-	-	-	-	33	-	25
2016	-	515	435	243	-	-	-	-	-	38	-	23
2017	-	592	532	207	-	-	-	-	-	54	-	24
2018	-	473	438	126	-	-	-	-	-	32	-	33
2019	-	428	406	75	-	-	-	-	-	24	-	12
2020	-	643	604	175	-	-	-	-	-	63	-	23
2021	-	684	653	195	-	-	-	-	-	128	-	36
2022	-	770	677	169	-	-	-	-	-	102	-	36
2023	-	444	545	32	-	-	-	-	-	41	-	25

**Note:** In 2007, the City refunded \$18 of previously recorded West Ormond District Reuse Impact Fees.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 16**  
**CITY OF ORMOND BEACH, FLORIDA**  
**INTEREST EARNED—ALLFUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

Fiscal Year	Governmental Funds				Proprietary Funds		Fiduciary Funds	Total All Funds
	General Fund	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Enterprise Funds	Internal Service Funds	Pension Trust Fund	
2014	62	21	2	32	114	-	2,346	2,577
2015	67	24	-	44	181	-	2,308	2,624
2016	69	11	-	15	100	-	2,123	2,318
2017	25	28	-	19	79	-	1,999	2,150
2018	56	76	-	45	222	-	2,355	2,754
2019	159	131	-	82	340	-	2,623	3,335
2020	73	48	-	44	152	-	2,322	2,639
2021	2	1	-	1	4	-	2,351	2,359
2022	45	30	-	20	71	-	3,459	3,625
2023	362	98	-	24	592	-	3,155	4,231

Source: City of Ormond Beach Finance Department

**SCHEDULE 17**  
**CITY OF ORMOND BEACH, FLORIDA**  
**RATIO OF OUTSTANDING DEBT BY TYPE**  
**LAST TEN FISCAL YEARS**  
**September 30, 2023**  
**(In Thousands, Except Per Capita)**

Fiscal Year	General Obligation Bonds	Taxable Value of Property	Percentage of Actual Taxable Value of Property	Per Capita	Other Governmental Activities Debt				
					Special Obligation Bonds	Tax Increment Revenue Bonds	Capital Improvement Note	Other Long Term Payables	Capital Leases
2014	6,453	2,499,273	0.26%	165	-	-	1,286		225
2015	5,928	2,653,059	0.22%	148	-	-	1,178		835
2016	5,385	2,848,650	0.19%	133	-	-	1,066	2,297	588
2017	4,828	3,244,409	0.15%	120	-	-	949	1,943	806
2018	4,243	3,247,839	0.13%	99	-	-	828	1,700	452
2019	3,640	3,456,325	0.11%	85	-	-	702	1,237	309
2020	3,285	3,663,498	0.09%	75	-	-	572	883	1490
2021	2,920	3,913,979	0.07%	68	-	-	437	529	1268
2022	2,545	4,125,916	0.06%	58	-	-	297	177	1040
2023	2,160	4,586,922	0.05%	50	-	-	151	-	888
<b>Business-type Activities</b>									
Year	Revenue Bonds	Fund Loans	Capital Leases		Government	Personal Income	Per Capita		
2014	32,423	12,751	-		53,138	3.86%	1,363		
2015	32,121	12,186	-		52,248	3.61%	1,306		
2016	29,040	11,604	-		49,980	3.24%	1,238		
2017	29,946	11,006	-		49,478	3.21%	1,226		
2018	26,495	10,387	-		44,105	2.86%	1,093		
2019	27,602	9,752	-		43,242	2.88%	995		
2020	24,077	9,099	-		39,406	2.59%	901		
2021	20,463	8,426	-		34,043	2.27%	789		
2022	16,750	7,733	-		28,542	1.71%	656		
2023	13,421	7,018	-		23,638	1.42%	543		

**Notes:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

See Schedule 24 for personal income and population data.

**Source:** City of Ormond Beach Finance Department



**SCHEDULE 18**  
**CITY OF ORMOND BEACH, FLORIDA**  
**RATIO OF NET GENERAL BONDED DEBT TO**  
**ASSESSED VALUE AND NET BONDED DEBT PER CAPITA**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

<b>Fiscal Year</b>	<b>Assessed Value (1)</b>	<b>Gross General Bonded Debt (2)</b>	<b>Less Debt Service Fund</b>	<b>Net General Bonded Debt</b>	<b>General Bonded Debt to Assessed Value</b>	<b>Estimated Population (4)</b>	<b>Net General Debt Per Capita</b>
2014	3,278,675	6,453	91	6,362	0.19%	39	163.13
2015	3,443,174	5,928	115	5,813	0.17%	40	145.33
2016	3,654,848	5,385	189	5,196	0.14%	40	129.90
2017	4,103,066	4,828	200	4,628	0.11%	40	115.70
2018	4,103,065	4,243	228	4,015	0.10%	42	95.60
2019	4,343,043	3,640	246	3,394	0.08%	43	78.93
2020	4,560,399	3,285	241	3,044	0.07%	44	69.18
2021	4,747,380	2,920	90	2,830	0.06%	45	62.89
2022	4,847,379	2,545	85	2,460	0.05%	45	54.67
2023	5,591,267	2,160	149	2,011	0.04%	45	44.69

(1) From Schedule 13

(2) From Schedule 17

(3) Amount available for repayment of General Obligation Bonds

(4) From Schedule 24

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 19**  
**CITY OF ORMOND BEACH, FLORIDA**  
**RATIO OF ANNUAL DEBT SERVICE FOR GENERAL BONDED**  
**DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest (1)</b>	<b>Total Debt Service</b>	<b>Total General Governmental Expenditures (2)</b>	<b>Ratio of Debt Service to General Governmental Expenditures</b>
2013	487	243	730	37,900	1.93
2014	506	219	725	37,986	1.91
2015	525	202	727	34,127	2.13
2016	543	193	736	37,735	1.95
2017	557	170	727	36,821	1.97
2018	585	159	744	38,401	1.94
2019	603	149	752	40,431	1.86
2020	355	124	479	39,537	1.21
2021	365	113	478	45,677	1.05
2022	385	100	485	52,202	0.93
2023	385	88	473	45,110	1.05

(1) Includes bond issuance and other costs

(2) Schedule 6

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 20**  
**CITY OF ORMOND BEACH, FLORIDA**  
**COMPUTATION OF DIRECT AND OVERLAPPING DEBT**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

	<u>Net Debt Outstanding</u>		<u>Percentage Applicable to the Governmental Unit</u>	<u>City of Ormond Beach — Share of Debt</u>
Direct:				
City of Ormond Beach	\$ 3,199	(1)	100.00%	\$ 3,199
Overlapping:				
Volusia County	85,607	(2)	9.49%	\$ 8,124
Total direct and overlapping debt				<u>\$ 11,323</u>

(1) From Schedule 17

(2) Volusia County

Notes: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Ormond Beach, Florida. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident – and therefore responsible for repaying the debt – of each overlapping government.

For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 21**  
**CITY OF ORMOND BEACH, FLORIDA**  
**REVENUE BOND COVERAGE**  
**WATER AND SEWER SYSTEM FUND**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

<b>Fiscal Year End</b>	<b>Gross Revenues</b>	<b>Operating Expense</b>	<b>Net Revenues</b>	<b>Debt Service Requirements</b>	<b>Debt Service Coverage</b>
2014	17,178	9,235	7,943	3,830 (4)	2.07
2015	17,374	9,190	8,184	4,042 (5)	2.02
2016	18,244	8,817	9,427	4,036 (5)	2.34
2017	19,311	9,510	9,801	4,041 (6)	2.43
2018	19,700	10,140	9,560	3,713 (6)	2.57
2019	20,546	10,703	9,843	4,071 (6)	2.42
2020	20,065	10,031	10,034	4,179 (6)	2.4
2021	19,927	9,976	9,951	4,287 (6)	2.32
2022	20,978	10,734	10,244	4,406 (6)	2.33
2023	21,398	13,519	7,879	4,043 (6)	1.95

- (1) Maximum Debt Service for Series 2000, Series 2004 and Series 2006 combined.
- (2) Maximum Debt Service for Series 2000, Series 2004, Series 2006 and Series 2007 combined.
- (3) Maximum Debt Service for Series 2004, Series 2006, Series 2007 and Series 2010 combined.
- (4) Maximum Debt Service for Series 2004, Series 2010, Series 2013A, Series 2013B and Series 2013C combined.
- (5) Maximum Debt Service for Series 2004, Series 2010, Series 2013A, Series 2013B Series 2013 C and Series 2015 combined.
- (6) Maximum Debt Service for Series 2004, Series 2010, Series 2013A, Series 2013B Series 2013 C, Series 2015, Series 2017 and Series 2019 combined.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 22**  
**CITY OF ORMOND BEACH, FLORIDA**  
**LEGAL DEBT MARGIN INFORMATION**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**

The Constitution of the State of Florida, Florida Statute 200.181, and the Charter of the City of Ormond Beach, Florida set no legal debt margin.

**SCHEDULE 23**  
**CITY OF ORMOND BEACH, FLORIDA**  
**PLEGGED-REVENUE COVERAGE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

**Water & Wastewater Revenue Bonds**

Fiscal Year	Utility Service Charges	Less: Operating Expenses	Net Available Revenue	Principal	Interest	Coverage
2014	17,053	9,235	7,818	2,852	835	2.12
2015	17,131	9,287	7,844	2,902	1,184	1.92
2016	18,244	8,817	9,427	2,610	1,187	2.48
2017	18,913	9,510	9,403	3,238	1,139	2.15
2018	17,773	10,140	7,633	3,352	1,120	1.71
2019	20,538	10,703	9,835	4,071	1,045	1.92
2020	20,016	10,032	9,984	4,179	1,029	1.92
2021	19,922	9,976	9,946	4,287	931	1.91
2022	20,963	10,734	10,229	4,406	798	1.97
2023	20,963	13,519	7,444	4,043	685	1.57

**Notes:**

Fiscal year 2004 – principal amount of water & wastewater revenue bonds reflects the net change in bonds for the fiscal year due to bond refunding.

Fiscal year 2010 – principal amount of water & wastewater revenue bonds reflects the net change in bonds for the fiscal year due to bond refunding.

Fiscal year 2013 – principal amount of water & wastewater revenue bonds reflects the net change in bonds for the fiscal year due to bond refunding.

Fiscal year 2015 – principal amount of water & wastewater revenue bonds reflects the net change in bonds for the fiscal year due to bond refunding.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 24  
CITY OF ORMOND BEACH, FLORIDA  
DEMOGRAPHIC AND ECONOMIC STATISTICS  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2023**

<b>Fiscal Year</b>	<b>Population<sup>(1)</sup></b>	<b>Personal Income (In thousands)</b>	<b>Per Capita Personal Income<sup>(2)</sup></b>	<b>Median Age<sup>(3)</sup></b>	<b>Unemployment Rate<sup>(4)</sup></b>
2013	38,557	1,336,424	34,661	46.1	5.50%
2014	39,455	1,376,980	34,900	46.3	5.00%
2015	40,013	1,447,230	36,169	46.6	5.00%
2016	40,366	1,541,860	38,197	46.6	5.20%
2017	40,722	1,591,660	39,086	47.0	3.70%
2018	42,816	1,427,314	33,336	51.0	3.20%
2019	43,475	1,503,322	34,579	51.5	3.20%
2020	43,759	1,523,645	34,819	50.8	5.90%
2021	43,159	1,502,753	34,819	50.2	4.30%
2022	43,517	1,665,874	38,281	52.5	2.80%
2023	44,052	1,889,787	42,899	51.5	3.07%

Sources: (1) Bureau of Economic and Business Research, University of Florida  
Deltona-Daytona Beach-Ormond Beach Metropolitan Statistical Area  
(3) Volusia County, Florida  
(4) Bureau of Labor Statistics

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 25  
CITY OF ORMOND BEACH, FLORIDA  
PRINCIPAL EMPLOYERS  
CURRENT YEAR AND TEN YEARS AGO  
SEPTEMBER 30, 2023**

<b>Fiscal Year 2023</b>			<b>Fiscal Year 2014</b>		
<b>Employer</b>	<b>Number of Employees</b>	<b>Percent of Total Employment</b>	<b>Employer</b>	<b>Number of Employees</b>	<b>Percent of Total Employment</b>
Volusia County School Board	8,082	3.14	Volusia County School Board	7,503	2.88
Adventhealth System	7,675	2.98	Halifax Community Health	4,709	1.81
Halifax Community Health	3,999	1.55	County of Volusia	3,341	1.28
Publix Supermarkets, Inc.	3,719	1.44	Floirda Hospital - All Divisions	3,256	1.25
Walmart Associates, Inc.	3,468	1.35	Publix Supermarkets Incorporated	3,029	1.16
State of Florida	3,005	1.17	Walmart	2,275	0.87
County of Volusia	2,566	1.00	State of Florida	2,112	0.81
Amazon	1,700	0.66	Daytona State College	1,568	0.60
Embry Riddle Aeronautical University	1,661	0.64	Embry Riddle Aeronautical University	1,423	0.55
Daytona State College	1,464	0.57	U.S Government	1,270	0.49
<b>Total</b>	<b><u>37,339</u></b>	<b><u>14.50</u></b>	<b>Total</b>	<b><u>30,486</u></b>	<b><u>11.70</u></b>
Estimated total workforce	257,682		Estimated total workforce	260,246	

**Note:** No statistics are kept on primary employers within the City of Ormond Beach, Florida 2022 information is not available

**Sources:** County of Volusia, Department of Economic Development (Latest Available Data)  
Labor Market Statistics, Florida Research and Economic Database



**SCHEDULE 26  
CITY OF ORMOND BEACH, FLORIDA  
AUTHORIZED POSITIONS BY DEPARTMENT/DIVISION/SECTION  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2023**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City Administration	4.00	4.00	4.00	4.00	3.00	3.00	2.60	2.60	2.60	2.60
Support Services	4.00	4.00	4.00	3.00	4.00	4.00	4.00	4.00	4.00	4.00
City Attorney	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Human Resources	3.00	3.00	3.00	4.00	5.00	4.50	4.50	4.00	4.00	4.00
Finance:										
Budget/Finance	10.00	10.00	10.00	9.65	6.65	6.65	6.65	6.65	6.90	7.15
Utility and Customer Services	12.00	12.00	12.00	12.35	12.35	12.35	12.35	11.85	11.85	11.85
Information Technology	7.00	7.00	7.00	7.00	6.00	6.00	6.00	6.00	5.00	5.00
Planning	5.60	5.60	5.60	5.25	5.25	5.25	5.25	5.25	5.25	5.25
Building Inspection/Permitting	12.00	12.00	11.00	11.35	11.35	10.35	10.35	9.35	9.35	9.35
Economic Development	1.00	1.00	1.00	0.90	1.00	0.90	0.90	0.90	0.90	0.90
Police Department	94.00	91.50	88.50	89.50	88.50	87.82	87.82	90.32	85.32	86.32
Neighborhood Improvement	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	5.00	5.00
Fire Department	48.00	48.00	48.00	47.00	47.00	47.00	47.00	47.00	50.00	50.00
Public Works Department:										
Public Works Administration										
Engineering	12.00	12.00	12.00	12.25	12.25	12.25	11.83	10.83	10.83	10.83
Streets and Roadside Maintenance	19.00	19.00	19.00	19.05	19.05	18.05	16.80	16.80	17.80	17.00
Fleet Operations Management	5.50	5.50	5.50	5.50	4.50	4.50	5.50	5.50	5.50	5.50
Stormwater Drainage	10.00	10.00	10.00	9.90	9.90	9.00	8.70	8.70	8.70	8.70
Water Treatment and Distribution	36.50	34.00	34.00	30.10	29.60	29.60	29.05	28.60	27.60	27.60
Wastewater Collection and Treatment	26.00	25.00	25.00	28.10	27.60	27.60	27.60	27.60	27.10	27.10
Solid Waste Collection and Disposal	1.00	1.00	1.00	0.65	0.65	1.65	1.65	1.65	1.65	1.65
Recycling	-	-	-	0.35	0.35	0.35	0.35	0.35	0.35	0.35
Street Sweeping									-	-
Yard Waste Mulching									-	-
Leisure Services:										
Building Maintenance	7.50	7.50	7.50	7.00	7.00	8.00	6.50	6.50	8.00	6.50
Parks and Grounds Maintenance	6.00	6.00	6.00	6.00	6.00	4.23	5.73	5.23	2.23	2.00
The Casements	4.50	2.00	2.00	3.75	3.75	3.75	3.75	4.20	4.20	3.70
Performing Arts Center	3.50	3.50	3.50	3.75	3.75	3.75	3.75	3.75	3.75	3.75
Senior Center	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	1.00	1.00
Community Events/Special Services	2.00	2.00	2.00	2.25	2.25	2.25	2.25	2.25	2.25	2.25
Leisure Services Administration	6.50	7.00	7.00	6.63	6.63	7.26	6.63	6.63	3.50	3.50
Recreation Activities	3.50	7.00	7.00	8.50	8.50	12.90	12.45	12.45	18.08	17.58
Athletic Fields Maintenance	7.50	7.50	7.50	7.50	7.50	7.50	7.50	7.50	11.00	11.00
Environmental Discovery Center	3.50	2.00	2.00	2.00	1.63	1.45	1.08	0.45		
Municipal Airport	1.00	1.00	1.00	1.10	1.10	1.10	1.10	1.10	1.10	1.10
	367.60	361.60	357.60	359.88	353.61	354.51	351.14	349.51	349.81	347.53

**Note:** Number of positions are full time equivalents

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 27**  
**CITY OF ORMOND BEACH, FLORIDA**  
**OPERATING INDICATORS BY FUNCTION/PROGRAM**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Police										
Number of traffic citations issued	7,294	6,750	6,669	7,626	8,906	9,281	6,803	7,551	8,237	7,509
Number of offense reports	6,114	6,550	6,448	5,923	6,713	6,568	8,834	7,326	7,501	7,064
Number of calls for service	71,583	70,200	70,124	75,266	54,949	65,390	#	#	#	#
Fire										
Emergency fire responses	3,534	3,586	3,299	3,065	2,790	3,045	5,600	2,120	2,025	2,120
Emergency rescue responses (ALS/BLS)	4,637	4,533	4,435	4,119	4,411	4,796	6,800	5,300	5,424	5,227
Education classroom presentations	84	33	31	5	50	64	86	98	75	47
Education (not included in reporting entity)										
Kindergarten-Grade 5 students	3,250	3,209	2,995	2,980	2,940	2,892	2,931	2,899	2,899	2,857
Grades 6-8 students	1,600	1,580	1,265	1,260	1,054	1,006	1,048	1,022	1,022	1,108
Airport										
Fixed based operator	13	11	14	13	13	12	11	10	10	10
Flight School	4	3	3	3	3	2	2	5	2	3
Based aircraft	150	145	144	140	142	175	163	140	180	177
Total 12 hour, operations	109,649	96,487	105,143	112,677	100,877	100,173	116,165	109,000	108,689	118,929
Water treatment plants										
Jefferson Street Plant:										
Design capacity	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD	12.00 MGD
Current production rate	5.5	5.59 MGD	5.54 MGD	5.93 MGD	5.93 MGD	5.93 MGD	5.93 MGD	5.93 MGD	5.73 MGD	5.29 MGD
Number of water utility connections	24,946	24,400	23,923	23,638	23,465	22,793	#	#	#	#
Solid waste system										
Number of solid waste disposal customers	17,917	17,650	17,617	17,214	17,501	17,284	#	#	#	#
Number of active participating recycling program (units)	17,070	16,900	16,834	16,704	16,667	17,017	#	#	#	#
Water pollution control plants										
Orchard Street Plant:										
Design capacity	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD	8.00 MGD
Current treatment rate	5.3	4.39 MGD	4.19 MGD	4.19 MGD	4.19 MGD	4.19 MGD	4.19 MGD	4.19 MGD	4.94 MGD	4.57 MGD
Number of collection system connections	18,150	18,130	18,125	18,117	17,440	16,882	#	#	#	#
Number of effluent reuse connections	3,205	3,199	3,199	3,080	3,073	3,053	2,603	2,345	2,495	2,472

\* Information not available.

**Sources:** City of Ormond Beach Police Department, City of Ormond Beach Fire Department, School Board of Volusia County, City of Ormond Beach Airport Department, City of Ormond Beach Public Works Department, City of Ormond Beach Finance Department.

**SCHEDULE 28**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Police										
Police station	1	1	1	1	1	1	1	1	1	1
Holding facility	1	1	1	1	1	1	1	1	1	1
Vehicular patrol units	69	60	57	55	53	52	51	51	51	51
Animal control/service vehicles	6	6	6	5	5	5	5	5	5	6
Motorcycle units	6	6	6	5	5	5	5	4	4	5
Evidence vehicles	1	1	1	1	1	1	1	1	1	1
Administrative vehicles	8	7	6	6	6	6	6	6	6	7
Investigative units	11	10	10	9	10	9	9	9	9	8
Outreach vehicles	1	1	1	3	3	3	3	3	3	3
Volunteer vehicles	1	2	2	2	2	2	2	2	2	2
Neighborhood improvement / code enforcement vehicles	5	5	5	5	5	5	5	4	4	4
SMART trailers	6	4	4	4	2	2	2	2	2	2
Fire stations in City limits	4	4	4	4	4	4	4	4	4	4
Medical facilities (not included in reporting entity)										
Number of hospitals	0	0	0	0	0	0	2	2	2	2
Number of patient beds	0	0	0	0	0	0	324	324	324	324
Public library square footage	31,000	31,000	31,000	31,000	31,000	31,000	31,000	31,000	31,000	31,000
Education (not included in reporting entity)										
Volusia County Schools - Kindergarten – Grade 5	5	5	5	5	5	5	5	5	5	5
Grades 6-8	1	1	1	1	1	1	1	1	1	1
Airport										
Runways	2	2	2	2	2	2	2	2	2	2
Taxiways – fully lighted	7	7	7	7	7	7	7	7	7	7

**SCHEDULE 28**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Recreation</b>										
Parks (acres)	604	604	604	602	532	532	532	532	532	532
Picnic areas	18	18	18	18	12	12	12	12	12	12
Playgrounds	13	13	13	13	12	12	12	12	12	12
Baseball/softball complexes	1	1	1	1	1	1	1	1	1	1
Baseball fields	9	9	9	9	12	12	12	12	12	12
Softball fields	13	13	13	13	9	9	9	9	9	9
Soccer fields	12	12	12	12	13	13	13	13	13	13
Handball/racquetball courts	6	6	6	6	8	8	8	8	8	8
Shuffleboard courts	12	12	12	12	12	12	12	12	12	12
Community centers	4	4	4	4	3	3	3	3	3	3
Gymnastics building	1	1	1	1	1	1	1	1	1	1
Tennis center	2	2	2	2	2	2	2	2	2	2
Tennis courts – clay/lighted	8	8	8	8	8	8	8	8	8	8
Tennis courts – hard surface / without lights	9	9	9	9	11	11	11	11	11	11
Tennis courts – hard surface / lighted	2	2	2	2	2	2	2	2	2	2
Basketball courts – outside / lighted	4	4	4	5	5	5	5	5	5	5
Senior Citizens Center	1	1	1	1	1	1	1	1	1	1
Civic Center/Performing Arts	1	1	1	1	1	1	1	1	1	1
Skate court	1	1	1	1	1	1	1	1	1	1
Boat ramps/public	6	6	6	6	6	6	6	6	6	6
Fishing piers/public	11	11	11	11	7	7	7	7	7	7
18-hole golf course/public (not included in the reporting entity)	0	0	0	1	1	1	1	1	1	1
<b>Public works</b>										
Area: square miles	39	39	38	38	38	36	36	36	36	36
Miles paved streets	182	182	181	181	177	177	177	176	176	176
Miles unpaved streets	0	0	0	0	0	0	0	-	-	-
Miles sidewalks (est'd)	162	161	161	161	156	153	153	88	88	88
Miles storm sewers (est'd)	99	99	99	99	100	98	98	98	98	98
Miles sanitary sewer	304	302	299	273	273	270	266	266	266	266
Fire hydrants	2695	2659	2634	2607	2594	2191	2497	1,797	1,797	1,797

**Sources:** City of Ormond Beach Police Department, City of Ormond Beach Fire Department, Florida Hospital, School Board of Volusia County, City of Ormond Beach Airport Department, City of Ormond Beach Leisure Services Department, City of Ormond Beach Public Works Department, City of Ormond Beach Engineering Department, City of Ormond Beach Finance Department

**SCHEDULE 29**  
**CITY OF ORMOND BEACH, FLORIDA**  
**CHANGES IN NET POSITION, ENTERPRISE FUNDS**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Operating revenues										
Charges for services:										
Water sales	\$ 11,377	\$ 11,090	\$ 10,443	\$ 10,505	\$ 11,448	\$ 10,457	\$ 10,020	\$ 9,589	\$ 8,984	\$ 8,969
Service charges	306	396	382	242	436	501	532	488	484	449
Sewer charges	9,715	9,477	9,096	9,269	8,654	8,740	8,351	8,053	7,663	7,635
Refuse charges	8,770	8,411	7,534	7,525	7,347	6,973	6,743	6,288	5,887	5,392
Franchise fees	2,325	1,607	1,580	1,544	1,535	1,474	1,469	1,457	1,484	937
Miscellaneous	33	15	5	49	8	2	9	-	5	9
Total operating revenues	32,526	30,996	29,040	29,134	29,428	28,147	27,124	25,875	24,507	23,391
Operating expenses										
Billing and customer service	1,916	1,701	1,316	1,507	1,618	1,450	1,585	1,375	1,185	1,212
Water system	5,674	4,237	4,059	4,060	4,242	3,972	3,745	3,902	3,927	3,978
Sewer system	5,929	4,796	4,600	4,464	4,843	4,718	4,179	3,904	4,175	4,045
Solid waste system	12,504	8,617	8,059	8,206	7,656	9,254	13,863	6,835	6,780	5,371
Depreciation	7,473	7,668	8,222	8,197	7,789	7,535	8,151	7,490	7,671	7,460
Total operating expenses	33,496	27,019	26,256	26,434	26,148	26,929	31,523	23,506	23,738	22,066
Operating income	(970)	3,977	2,784	2,700	3,280	1,218	(4,399)	2,369	769	1,325
Nonoperating income (expenses)										
Interest revenue	592	71	4	152	340	211	71	100	181	114
Operating Grants	-	4,953	41	520	658	2,430	6,774			
Debt issuance costs	-	-	-	-	(41)	-	(43)			
Interest/amortization expense	(685)	(798)	(931)	(1,030)	(1,045)	(1,120)	(1,140)	(1,187)	(1,221)	(1,215)
Gain on disposal of capital assets	-	21	(82)	2	32	(62)	58	21	77	11
Total nonoperating revenues (expenses)	(93)	4,247	(968)	(356)	(56)	1,459	5,720	(1,066)	(963)	(1,090)
Income before contributions, grants and transfers	(1,063)	8,224	1,816	2,344	3,224	2,677	1,321	1,303	(194)	235
Capital contributions and grants	1,202	1,575	1,398	1,414	1,007	884	1,206	1,287	818	541
Transfers in	426	350	430	463	455	346	551	462	306	293
Transfers out	(4,132)	(3,992)	(3,822)	(3,820)	(3,533)	(3,410)	(3,586)	(3,308)	(2,967)	(2,894)
Change in net position	\$ (3,567)	\$ 6,157	\$ (178)	\$ 401	\$ 1,153	\$ 497	\$ (508)	\$ (256)	\$ (2,037)	\$ (1,825)

Source: City of Ormond Beach Finance Department

**SCHEDULE 30  
CITY OF ORMOND BEACH, FLORIDA  
OPERATING REVENUES BY SOURCE, ENTERPRISE FUNDS  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2023**

<b>Fiscal Year</b>	<b>Water</b>	<b>Sales</b>	<b>Service Charges</b>	<b>Sewer Charges</b>	<b>Refuse Charges</b>	<b>Franchise Fees</b>	<b>Operating Grants</b>	<b>Miscellaneous</b>	<b>Total Operating Revenues</b>
2014		8,969	449	7,635	5,392	937	-	9	23,391
2015		8,984	484	7,663	5,887	1,484	-	5	24,507
2016		9,589	488	8,053	6,288	1,457	-	-	25,875
2017		10,021	532	8,351	6,743	1,469	6,775	9	33,900
2018		10,457	501	8,740	6,973	1,474	2,430	2	30,577
2019		11,448	436	8,654	7,347	1,535	658	8	30,086
2020		10,505	242	9,269	7,525	1,544	520	49	29,654
2021		10,443	382	9,096	7,534	1,580	41	5	29,081
2022		11,090	396	9,477	8,411	1,607	4,953	15	35,949
2023		11,377	305	9,715	8,770	2,325	-	33	32,525

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 31  
CITY OF ORMOND BEACH, FLORIDA  
OPERATING EXPENSES, ENTERPRISE FUNDS  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2023**

<u>Personal Services</u>									
Fiscal Year	Utility Billing & Customer Service	Water	Sewer	Solid Waste	Contractual, Supplies, Utilities	Landfill Closure Costs	Subtotal, Expenses before Depreciation	Depreciation	Total Operating Expenses
2014	693	1,897	1,814	156	10,106	(60)	14,606	7,460	22,066
2015	670	1,885	1,904	147	11,461	(63)	16,004	7,670	23,674
2016	727	2,078	1,984	189	11,039	(71)	15,946	7,490	23,436
2017	788	2,134	2,101	204	18,521	(68)	23,680	8,183	31,863
2018	730	2,030	1,906	125	14,836	(65)	19,562	7,535	27,097
2019	734	1,989	1,836	117	13,893	(64)	18,505	7,789	26,294
2020	868	2,236	2,128	134	12,842	(72)	18,136	8,197	26,333
2021	807	2,179	1,728	140	13,900	(78)	18,676	8,222	26,898
2022	722	2,074	1,467	223	14,863	(60)	19,289	7,668	26,957
2023	794	2,610	1,717	145	20,171	(212)	25,225	7,473	32,698

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 32  
CITY OF ORMOND BEACH, FLORIDA  
WATER TREATED AND CONSUMED AND WASTEWATER TREATED  
LAST TEN FISCAL YEARS  
SEPTEMBER 30, 2023**

Fiscal Year	Gallons of Raw Water Pumped	Gallons of Water Treated	Gallons of Water Consumed	%	Gallons of Water Unbilled	Average Percent Unbilled	Gallons of Wastewater Treated	Total Direct Rate				
								Water			Sewer	
								Base (a)	Use (b)	Excess (c)	Base (a)	Use (d)
2014	2,069,029	1,930,073	1,659,864	N/A	270,209	14.00%	1,535,350	12.08	3.18	3.77	15.79	4.43
2015	2,145,501	2,092,165	1,662,554	0.16%	429,611	20.53%	1,671,250	12.08	3.18	3.77	15.79	4.43
2016	2,200,000	2,200,000	1,724,216	3.71%	475,784	21.63%	1,165,043	14.08	3.18	3.77	17.79	4.43
2017	2,295,000	2,016,000	1,876,854	8.85%	139,146	6.90%	1,683,000	14.08	3.18	3.77	17.79	4.43
2018	2,300,000	2,016,000	1,700,750	-9.38%	315,250	15.64%	1,685,000	15.08	3.18	3.77	18.79	4.43
2019	2,515,000	2,196,000	1,755,805	3.24%	440,195	20.05%	1,680,000	15.58	3.18	3.77	19.29	4.43
2020	2,499,300	2,116,800	1,802,390	2.65%	314,410	14.85%	1,632,300	15.58	3.18	3.77	19.29	4.43
2021	2,341,407	2,047,006	1,807,728	0.30%	239,278	11.69%	1,705,880	15.58	3.18	3.77	19.29	4.43
2022	2,307,700	2,042,060	1,835,396	1.83%	206,664	10.12%	1,771,600	15.86	3.24	3.84	19.63	4.51
2023	2,175,950	2,011,050	1,814,063	0.35%	196,987	9.80%	1,772,540	16.42	3.35	3.97	20.32	4.67

**Notes:** See Schedule 33 for detail of water and sewer residential service rates, inside City.

(a) Use up to 2,000 gallons

(b) Use range 3,000 through 6,000 gallons, charge per 1,000 gallons

(c) Use over 6,000 gallons, charge per 1,000 gallons

(d) Use over 2,000 gallons, charge per 1,000 gallons

**Source:** City of Ormond Beach Finance Department



**SCHEDULE 33**  
**CITY OF ORMOND BEACH, FLORIDA**  
**WATER & SEWER RESIDENTIAL SERVICE RATES, INSIDE CITY**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**

Fiscal Year	Water Service Rates			Sewer Service Rates	
	Minimum Use Charge (0 – 2,000 Total Gallons)	Additional Use Charge For Each 1,000 Gallons (3,000 – 6,000 Total Gallons)	Additional Use Charge For Each 1,000 Gallons (Over 6,000 Total Gallons)	Minimum Use Charge (0 – 2,000 Total Gallons)	Additional Use Charge For Each 1,000 Gallons (Over 3,000 Total Gallons)
2014 <sup>(7)</sup>	12.08	3.18	3.77	15.79	4.43
2015 (8)	12.08	3.18	3.77	15.79	4.43
2016	14.08	3.18	3.77	17.79	4.43
2017	14.08	3.18	3.77	17.79	4.43
2018 (9)	15.08	3.18	3.77	18.79	4.43
2019 (10)	15.58	3.18	3.77	19.29	4.43
2020	15.58	3.18	3.77	19.29	4.43
2021	15.58	3.18	3.77	19.29	4.43
2022 (11)	15.86	3.24	3.84	19.63	4.51
2023	16.42	3.35	3.97	20.32	4.67

**Notes:** Changes in water and sewer rates must be approved by the City Commission.

(7) City Commission approved a 2.50% average increase in additional use water and sewer rates, effective 10/1/2013.

(8) City Commission approved a \$1/month increase on water and sewer rates, effective 10/1/2015 and \$1/month effective

(9) City Commission approved a \$1/month increase on water and sewer rates, effective 10/1/2015 and \$1/month effective

(10) City Commission approved a \$.50/month increase on water and sewer rates 09/19/2017

(11) City Commission approved a \$.28/month increase on water and \$.34 on sewer rates 09/22/2021

(12) City Commission approved a \$.56/month increase on water and \$.69 on sewer rates 09/22/2022

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 34**  
**CITY OF ORMOND BEACH, FLORIDA**  
**MAJOR WATER AND WASTEWATER CUSTOMERS**  
**CURRENT YEAR AND TEN YEARS AGO**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

Name	Fiscal Year 2023					
	Gallons Consumed	%	Water & Irrigation Sales Revenue Produced	%	Sewer Revenue Produced	%
Tymber Creek Utilities Incorporated	26,500	1.46%	\$ 72	0.65%	\$ -	0.00%
Bear Creek Venture, Ltd.	19,500	1.07%	130	1.17%	156	1.77%
Playtex Manufacturing	17,000	0.94%	90	0.81%	99	1.12%
Bermuda Estates LLC	16,000	0.88%	88	0.79%	111	1.26%
Waypoint Ormond Beach	12,000	0.66%	62	0.56%	84	0.95%
San Marco Association, Ltd.	10,905	0.60%	65	0.58%	76	0.86%
NDC Asset Management Inc	8,750	0.48%	45	0.40%	56	0.64%
Kingston Shores	6,503	0.36%	52	0.47%	-	0.00%
Shadow Lakes Holdings	5,991	0.33%	37	0.33%	51	0.58%
Ocean East Resort Club	5,927	0.33%	34	0.31%	40	0.45%
Subtotal (10 largest)	129,076	7.11%	675	6.07%	673	7.63%
Balance from other customers	1,684,987	92.88%	10,437	93.93%	8,140	92.36%
Grand totals	1,814,063	99.99%	\$ 11,112	100.00%	\$ 8,813	99.99%

**SCHEDULE 34**  
**CITY OF ORMOND BEACH, FLORIDA**  
**MAJOR WATER AND WASTEWATER CUSTOMERS**  
**CURRENT YEAR AND TEN YEARS AGO**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*  
(Continued)

Name	Fiscal Year 2014					
	Gallons Consumed	%	Water & Irrigation Revenue Produced	%	Sewer Revenue Produced	%
Tymer Creek Utilities Incorporated	23,286	1.40%	\$ 57	0.64%	\$ -	0.00%
Bear Creek Venture, Ltd.	19,290	1.16%	101	1.12%	132	1.81%
Bermuda Estates LLC	16,703	1.01%	74	0.82%	98	1.35%
Ocean Village Villas Homeowners Association	11,237	0.68%	52	0.58%	-	0.00%
Tanning Research Labs, Inc.	9,823	0.59%	45	0.50%	54	0.74%
San Marco Association, Ltd.	9,627	0.58%	69	0.77%	93	1.28%
Gabriel Living Centers, LLC	8,574	0.52%	40	0.45%	48	0.66%
TPG Apartment Management, LLC	8,078	0.49%	37	0.41%	49	0.67%
Volusia County/Parks & Recreation	7,389	0.44%	52	0.58%	-	0.00%
Casa Del Mar Beach Resort	7,341	0.44%	29	0.32%	32	0.44%
Subtotal (10 largest)	121,348	7.31%	556	6.19%	506	6.95%
Balance from other customers	1,538,516	92.69%	8,427	93.81%	6,774	93.05%
Grand totals	1,659,864	100.00%	\$ 8,983	100.00%	\$ 7,280	100.00%

Source: City of Ormond Beach Finance Department

**SCHEDULE 35**  
**CITY OF ORMOND BEACH, FLORIDA**  
**MUNICIPAL FIREFIGHTERS' RETIREMENT TRUST**  
**REVENUES BY SOURCE AND EXPENSE BY TYPE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

Revenues by Source							
Fiscal Year Ended	Employee Contributions	Employer Contributions	Employer Contributions as Percent of Payroll	State Contributions	Investment Income	Other	Total
2014	252	1,290	47.57%	383	2,473	-	4,398
2015	216	1,136	40.16%	358	(399)	-	1,311
2016	235	1,241	43.87%	338	2,036	-	3,850
2017	212	1,145	40.47%	306	3,046	-	4,709
2018	203	1,091	38.56%	295	3,111	-	4,700
2019	228	1,303	46.06%	306	921	-	2,758
2020	246	1,520	53.73%	259	2,423	-	4,448
2021	277	1,273	45.00%	346	6,283	-	8,179
2022	300	1,344	47.51%	365	(5,787)	-	(3,778)
2023	310	1,350	47.72%	505	(4,165)	-	(2,000)

Expense by Type				
Fiscal Year Ended	Refunds	Benefits	Professional / Administrative Services	Total
2014	26	1,848	31	1,905
2015	-	1,518	40	1,558
2016	30	1,951	49	2,030
2017	14	1,673	47	1,734
2018	52	1,848	50	1,950
2019	20	1,885	43	1,948
2020	2	2,029	58	2,089
2021	34	2,047	61	2,142
2022	35	2,166	53	2,254
2023	32	2,413	49	2,494

Source: City of Ormond Beach Finance Department

**SCHEDULE 36**  
**CITY OF ORMOND BEACH, FLORIDA**  
**GENERAL EMPLOYEES PENSION**  
**REVENUES BY SOURCE AND EXPENSE BY TYPE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

<b>Revenues by Source</b>					
<b>Fiscal Year Ended</b>	<b>Employee Contributions</b>	<b>Employer Contributions</b>	<b>Employer Contributions as Percent of Payroll</b>	<b>Investment Income</b>	<b>Total</b>
2014	298	2,308	30.99%	4,408	7,014
2015	280	1,958	27.86%	(584)	1,654
2016	268	1,842	26.21%	3,480	5,590
2017	258	1,676	23.85%	5,035	6,969
2018	228	1,563	22.24%	5,133	6,924
2019	212	1,433	20.39%	1,501	3,146
2020	201	1,280	18.22%	3,775	5,256
2021	195	950	13.52%	4,409	5,554
2022	198	807	11.48%	(9,294)	(8,289)
2023	189	657	9.35%	(6,562)	(5,716)

<b>Expense by Type</b>					
<b>Fiscal Year Ended</b>	<b>Refunds</b>	<b>Benefits</b>	<b>Professional / Administrative Services</b>	<b>Other</b>	<b>Total</b>
2013	67	2,507	40	-	2,614
2014	33	2,322	29	-	2,384
2015	88	2,760	41	-	2,889
2016	32	2,633	41	-	2,706
2017	44	2,633	47	-	2,724
2018	9	2,733	44	-	2,786
2019	11	2,842	41	-	2,894
2020	8	2,813	41	-	2,862
2021	-	3,006	49	-	3,055
2022	-	3,073	45	-	3,118
2023	193	3,183	42	-	3,418

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 37**  
**CITY OF ORMOND BEACH, FLORIDA**  
**MUNICIPAL POLICE OFFICERS' RETIREMENT TRUST**  
**REVENUES BY SOURCE AND EXPENSE BY TYPE**  
**LAST TEN FISCAL YEARS**  
**SEPTEMBER 30, 2023**  
*(In Thousands)*

<b>Revenues by Source</b>						
<b>Fiscal Year Ended</b>	<b>Employee Contributions</b>	<b>Employer Contributions</b>	<b>Employer Contributions as Percent of Payroll</b>	<b>State Contributions</b>	<b>Investment Income</b>	<b>Total</b>
2014	258	1,312	45.68%	351	3,049	4,970
2015	260	1,166	38.10%	315	(472)	1,269
2016	272	1,184	38.69%	334	2,355	4,145
2017	302	1,406	45.95%	343	3,382	5,433
2018	318	1,527	49.90%	379	3,475	5,699
2019	338	1,575	51.47%	407	978	3,298
2020	406	1,561	51.01%	411	2,849	5,227
2021	340	1,213	39.64%	415	3,036	5,004
2022	378	1,316	43.01%	440	(6,706)	(4,572)
2023	416	1,413	46.18%	507	(4,846)	(2,510)
<b>Expense by Type</b>						
<b>Year Ended</b>	<b>Refunds</b>	<b>Benefits</b>	<b>Administrative Services</b>	<b>Total</b>		
2014	92	1,856	26	1,974		
2015	18	2,902	37	2,957		
2016	35	2,466	36	2,537		
2017	18	2,356	37	2,411		
2018	79	2,257	36	2,372		
2019	69	2,369	49	2,487		
2020	43	2,395	56	2,494		
2021	112	2,505	43	2,660		
2022	16	2,598	42	2,656		
2023	22	2,665	45	2,732		

**Note:** There were no Employer Contributions from 1999 to 2003, as the City was overfunded for the Plan.

**Source:** City of Ormond Beach Finance Department

**SCHEDULE 38  
CITY OF ORMOND BEACH, FLORIDA  
OTHER POST EMPLOYMENT BENEFITS (OPEB)  
STATISTICAL INFORMATION  
CURRENT FISCAL YEAR  
SEPTEMBER 30, 2023**

**Participant Data**

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Census date September 2023

**Participants**

Active Employees	325
Inactive Employees entitled to But Not Yet Receiving Benefits	-
Inactive Employees Currently Receiving Benefits	14
<b>Total</b>	<b>339</b>

**Average Service**

Active Employees 8.8

**Source:** City of Ormond Beach Finance Department

# Single Audit



**CITY OF ORMOND BEACH, FLORIDA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2023**

<u>Federal/State Agency / Pass-Through Entity / Federal Program/State Project</u>	<u>Assistance Listing Number</u>	<u>Contract / Grant Number</u>	<u>Expenditures</u>
<b>FEDERAL AWARDS</b>			
<u>U.S. Department of Housing and Urban Development (HUD)</u>			
Indirect Programs:			
Passed-through County of Volusia, Florida			
Community Development Block Grant FY22-FY23	14.218	Subrecipient Agreement	16,179
Community Development Block Grant FY21-FY22	14.218	Subrecipient Agreement	117,623
Community Development Block Grant FY20-FY21	14.218	Subrecipient Agreement	25,770
Total U.S. HUD / Total CDBG - Entitlements Grants Cluster			<u>159,572</u>
<u>U.S. Department of Justice</u>			
Direct Programs:			
Bulletproof Vest Partnership 2021	16.607	2021BUBX21024836	5,001
Edward Byrne Memorial Justice Assistance Grant (JAG) Program 2022	16.738	15PBJA-21-GG-01334-JAGX	11,850
Victims of Crime Act (VOCA) FY 22-23	16.575	VOCA-2022-785	54,178
Total U.S. Department of Justice			<u>71,029</u>
<u>U.S. Department of Transportation</u>			
Direct Programs:			
Airport Improvement Program			
FAA Environmental Systems ACRGP	20.106	3-12-0059-026-2021	42,329
FAA Taxiway D Recon/Lighting; Taxiway B Rehab/Lighting	20.106	3-12-0059-027-2021	636,531
FAA- Install AWOS III	20.106	3-12-0059-029-2022	263,333
COVID-19 FAA- ARPA	20.106	3-12-0059-028-2021	59,000
Total U.S. Department of Transportation			<u>1,001,193</u>
<u>U.S. Department of Homeland Security</u>			
Indirect Programs:			
Passed-through Florida Division of Emergency Management			
HMGP Wind Retrofit	97.036	4337-88-R	126,782
HMGP Wilmette Avenue	97.036	4283-30-A	155,000
Total U.S. Department of Homeland Security			<u>281,782</u>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<u><u>\$ 1,513,576</u></u>

The accompanying notes to the schedule of expenditures of federal awards are an integral part of this schedule.

**CITY OF ORMOND BEACH, FLORIDA**  
**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

(1) **Basis of Presentation:**

The accompanying schedule of expenditures of federal awards and state financial assistance includes the federal and state grant activity of the City of Ormond Beach, Florida, and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the City.

(2) **Summary of Significant Accounting Policies:**

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(3) **De Minimis Indirect Cost Rate Election:**

The City did not elect to use the 10% de minimis indirect cost rate as covered in §200.414, *Indirect (F&A) costs*, of the Uniform Guidance.

(4) **Contingency:**

Project expenditures are subject to audit and adjustment. If any expenditures were to be disallowed by the grantor agency as a result of such an audit, any claim for reimbursement to the grantor agency would become a liability of the City. In the opinion of management, all Project expenditures included on the accompanying schedule complied the terms of the project agreements and applicable federal and state laws and regulations.



**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON  
INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM  
GUIDANCE**

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the City of Ormond Beach, Florida's (the City) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget *Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended September 30, 2023. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal program.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit.

Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

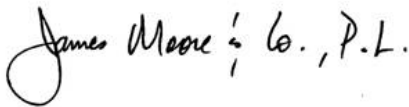
### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We identified certain deficiencies in internal control, as described in the accompanying schedule of findings and questioned costs, that we consider to be material weaknesses.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is enclosed in a thin black rectangular border.

Daytona Beach, Florida  
February 15, 2024

## Other Reports

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ormond Beach, Florida (the City) as of and for the year ended September 30, 2023, and the related notes to financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 15, 2024.

***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as the basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that are not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.



### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



James Moore & Co., P.L.

Daytona Beach, Florida  
February 15, 2024



**INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED  
BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA  
OFFICE OF THE AUDITOR GENERAL**

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

**Report on the Financial Statements**

We have audited the basic financial statements of City of Ormond Beach, Florida (the City), as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated February 15, 2024.

**Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Florida Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance; Schedule of Findings and Questioned Costs; and Independent Accountants' Examination Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated February 15, 2024, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No repeat findings exist from the second preceding audit. The following is a summary of prior year recommendations:

**2022-001 Budgetary Compliance**—See repeat comment 2023-001.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City of Ormond Beach, Florida was created and reestablished as a municipal government when its present charter was approved by the voters at a general referendum in 1931 and by the Laws of Florida 14622 and the Act of 1929. Also see note 1(b) to the financial statements.

## **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we had the following recommendation:

**2023-001 Budgetary Compliance** – We noted expenditures in the pension passthrough fund exceeded final budget by minimal amounts at year-end due to various year-end accrual amounts becoming known subsequent to the preparation of the year-end budget amendment, which was based on the most up-to-date estimates of projected accruals. In addition to any ongoing budget amendments during the year, we recommend the City continue to perform a budget versus actual analysis subsequent to year end to identify and present any necessary budget amendments to the City Commission within the 60-day period subsequent to year-end as permitted by state statutes.

## **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

## **Specific Special District Information – CRAs**

The required reporting items in accordance with Section 218.39(3)(c), Florida Statutes for the Ormond Beach Community Redevelopment Agency and the North Mainland / Ormond Crossing Community Redevelopment Agency have been reported in the separately-issued audited financial statements of the respective agencies.

## **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

## **City's Response to Recommendations**

The City's responses to the recommendations identified in our audit are described in the management's response as listed in the table of contents. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State grant agencies, and applicable management and the City Commission, management, and others within the City and is not intended to be and should not be used by anyone other than these specified parties.



James Moore & Co., P.L.

Daytona Beach, Florida  
February 15, 2024



## INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Mayor and City Commission,  
City of Ormond Beach, Florida:

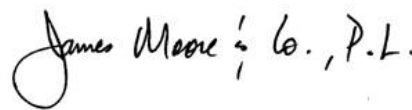
We have examined the City of Ormond Beach, Florida's (the City) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies* (the Statute), for the year ended September 30, 2023. Management is responsible for the City's compliance with the Statute. Our responsibility is to obtain reasonable assurance by evaluate the City's compliance with the Statute and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with attestation standards for a direct examination engagement established by the American Institute of Certified Public Accountants (AICPA). Those standards require that we obtain reasonable assurance for evaluating the City's compliance with the Statute, and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation of the City's compliance with the Statute during the year ended September 30, 2023. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks that the City was not in compliance with the Statutes in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

Daytona Beach, Florida  
February 15, 2024



## **MANAGEMENT'S RESPONSE TO CURRENT YEAR RECOMMENDATIONS**

**2023-001 Budgetary Compliance** - The analysis of budget versus actual was performed near the end of the fiscal year to determine if any budget amendments were necessary and submit any amendments to the City Commission within the 60-day timeframe following fiscal year. The analysis was completed prior to the end of the fiscal year to accommodate the timing of the Commission meetings. Additional revenue was received thereafter which required a corresponding expense entry creating a budget variance that was not included in the budget to actual analysis.

**AFFIDAVIT**

BEFORE ME, the undersigned authority, personally appeared, Kelly A. McGuire, who being duly sworn, deposes and says on oath that:

1. I am the Chief Financial Officer of the City of Ormond Beach which is a local governmental entity of the State of Florida;
2. The City of Ormond Beach adopted Ordinance No. 2019-42 implementing an impact fee; and
3. To the best of my knowledge, the City of Ormond Beach has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.

Kelly A McGuire  
 Kelly A. McGuire, Finance Director

STATE OF FLORIDA  
 COUNTY OF (Name of County)

SWORN TO AND SUBSCRIBED before me this 15<sup>th</sup> day of February, 2024

Ida Hop  
 NOTARY PUBLIC  
 Print Name Ida Hop



**IDA HOP**  
 Notary Public  
 State of Florida  
 Comm# HH255532  
 Expires 4/20/2026

Personally known  or produced identification \_\_\_\_\_

Type of identification produced: \_\_\_\_\_

My Commission Expires:

4/20/2026