

**CITY OF CALLAWAY, FLORIDA**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED**  
**SEPTEMBER 30, 2025**

**PREPARED BY:**  
**CITY OF CALLAWAY FINANCE DEPARTMENT**

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**CITY OF CALLAWAY, FLORIDA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**SEPTEMBER 30, 2025**

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## CITY OF CALLAWAY

### CITY HALL

6601 EAST HIGHWAY 22

CALLAWAY, FL 32404

PHONE: 850-871-6000

WWW.CITYOFCALLAWAY.COM

### MAYOR

PAMN HENDERSON

### COMMISSIONERS

BOBBY BIRDELL, WARD I

DAVID GRIGGS, WARD II

BOB PELLETER, WARD III

KENNETH AYERS, WARD IV

Kevin Obos, City Attorney

Keith "Eddie" Cook, City Manager

Ashely Robyck, City Clerk

June 1, 2026

Honorable Mayor,  
City Commissioners, and  
Citizens of the City of Callaway, Florida

We are pleased to present to you and the citizens of the City of Callaway, the accompanying Annual Comprehensive Financial Report (ACFR) of the City of Callaway (the "City") for the fiscal year ended September 30, 2025, is hereby submitted. This report was prepared by the Director of Finance with assistance from the finance staff and other departments. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the enclosed data is accurate in all material aspects and is presented in a manner designed to fairly set forth the financial position and the results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

### General Information

The City has prepared its financial statements to meet the requirements of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments (GASB 34). GASB 34 established a reporting model that the City has reported in five parts:

1. Management's Discussion and Analysis; a narrative report providing significant information about the City and how the City's financial position has changed from September 30, 2024, to September 30, 2025 and the reasons for the change;
2. Government-Wide Financial Statements; statements which report on the governmental and business-type assets, liabilities, expenses, and revenues of the City;
3. Fund Financial Statements; statements which report on the major individual governmental and proprietary funds of the City;
4. Budgetary Comparisons for the City's General Fund and other major governmental funds, and;
5. The notes to those financial statements.

### Independent Audit

In compliance with the laws of the State of Florida, the City of Callaway was audited by independent certified public accountants. The opinion of Mauldin & Jenkins may be found in the Financial Section of this report. The specific report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on the Audit of Financial Statements Performed in Accordance with Governmental Auditing Standards can be found in the Compliance Section.

## **Accounting System and Budgetary Control**

The accounting records for general governmental operations are maintained on the modified accrual basis with revenue being recorded upon determination that it is both available and measurable. Expenditures for general governmental operations are recorded when the services or goods are received, and the liabilities incurred. Accounting records for enterprise and internal service funds are converted to the full accrual basis of accounting at fiscal year-end for reporting purposes.

In developing and evaluation the accounting system, consideration is given to the adequacy of the internal control structure. The internal control structure is designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgements by management. All internal control evaluations occur within the above framework.

State law requires cities and their elected officials to develop balanced budgets to provide for the operations of their offices. Details of expenditures to be made and the resources available to meet these proposed obligations must be included in the budget. Upon adoption, the budget document becomes the legal basis for carrying out the activities of the City. The City of Callaway Commission adopts budgets for all funds. Budgets are adopted on a basis consistent with general accepted accounting principles, except as noted in the Notes to Basic Financial Statements. Budget control is maintained by a computerized encumbrance system. All appropriations are reviewed at year-end for accuracy. All encumbrances are closed at the end of the year.

## **The Reporting Entity and its Services**

The City of Callaway is a chartered city established under the legal authority of the Constitutions and the Laws of the State of Florida. The City provides a full range of services. These include public safety (law enforcement and fire); street and stormwater maintenance; planning, zoning and permitting services; code enforcement; business licensures; parks, sports fields and conference center facility availability; and other general administrative services. The City also operates three enterprise activities providing water, sewer, and solid waste services.

In addition to these core operations, the Callaway Community Redevelopment Agency provides for community redevelopment activities for specific community redevelopment areas of the City.

## **Relevant Financial Policies**

The City's General Fund formal fund policy establishes a targeted minimum reserve balance in its Unassigned Fund Balance equal to two months or 17% of the current fiscal year operating expenditures and transfer's budget. The 2025 General Fund Unassigned Fund Balance remains over the targeted goal.

## **Retirement Plan**

Employees of the City are members of the Florida Retirement System, a multiple employer defined benefit plan. Employer contribution rates are established in July of each year by the State of Florida. Employees who are members of the plan are required to contribute 3% of their wages to the plan on a pretax basis. Participation in the plan is compulsory for all employees who are qualified to participate.

## **Economic Condition and Outlook**

Located in Northwest Florida, between Pensacola and Tallahassee, the City of Callaway is one of seven municipalities in Bay County. This urban, heavily residential community, east of Panama City is with driving distance to beaches and scenic bays. It's close proximity to Tyndall Air Force Base provides a stabilizing economic influence and has been a major factor in sustaining the City's population and that of surrounding communities.

Major transportation facilities have expanded in recent years. The Port of Panama City, a growing deepwater port, is continuing to invest in new facilities and improvements. The Northwest Florida Beaches International Airport provides service by American Airlines, Southwest Airlines, Delta Airlines, and United Airlines. The Florida Department of Transportation has started on the initial segment of the Gulf Coast Parkway. Ultimately, the Parkway will provide an improved route between Gulf County and Port St. Joe and make eastern Bay County more accessible.

The impact of the U.S. Military is being felt in another way. On September 15, 2016. Eastern Shipbuilding Group was awarded a \$10.5 billion contract from the U.S. Coast Guard to construct its new, state-of-the-art offshore patrol cutters. The Company began construction on these cutters in 2018. Eastern Shipbuilding operates shipyards in the Allanton and Millville areas in Bay County. The contract between Eastern Shipbuilding and the U.S. Coast Guards is expected to bring in thousands of jobs to the area, and those employed will need a place to live. In Addition, U.S. Military has announced that they are bringing the Drone Program and the F-35 squadrons to Tyndall Air Force Base to compliment the operations currently housed at Tyndall.

The expanded transportation facilities, U.S. Military installations and other local economic anchors, such as the Eastern Shipbuilding Group, serve as economic catalysts for our entire region. Thus, a recent increase in the real estate development and investments within the City of Callaway.

## **Major Initiatives**

The City of Callaway commission enacted a City ad valorem tax beginning in fiscal year 2005. The City's millage rate is the lowest in Bay County and was constant from 2008 until 2018 when it was decreased. After Hurricane Michael, the City increased the millage rate from 1.9900 to 2.7500 to help compensate for lost revenues and increased operating cost in fiscal year 2020. The millage rate of 2.7500 has remained constant for fiscal years 2021 through 2025.

A Public Safety Building was constructed for \$2,000,000 in 2009, which houses the City's Fire Department and Law Enforcement provided by the Bay County Sheriffs Department. Financing of the building was the City's only formal General fund Debt that was paid off in 2016.

In fiscal year 2011, the City completed a major multimillion-dollar expansion of the utility infrastructure to improve services to existing utility users and to provide services to newly and/or soon to be developed areas. The construction, which began in 2007, included a five-million-gallon ground water storage tank, booster pump station and approximately ten miles of water and sewer lines. Outstanding debt to fund the costs for the utility expansion was \$20.8 million, as of September 30, 2015. Debt for the utility expansion was refinanced in December of 2015, and debt of \$2.1 million for the water storage tank was paid off resulting in a reduction of debt to \$ 15.9 million. The City anticipates a steady rebound in economic development activity that should allow for debt servicing for the expansion to be paid from the generation of increased utility billings. The City began making principal payment on this debt in fiscal year 2021.

Operating initiatives during the current fiscal year 2025 included:

- Monitoring of the order activity of the Bridge Harbor Development, a 157-acre, master planned community in Callaway with the potential to house nearly 600 residential units at full buildout.
- Monitoring the planning and construction of an 83-acre master planned community consisting of 300 residential units off East Hwy 22 at Callaway Bayou.
- Monitoring the planning and construction of a 60-acre master planned community consisting of 300 townhomes off East Hwy 22 at Callaway Bayou.
- Monitoring of construction of the Park Place Subdivision, a 165-acre, master planned community in Callaway with the first and second phases of 110 homesites and a total plan of 320 residential units. FDOT Sidewalk Projects to include Cherry Street South, West Cherry Street north sidewalk, and multiuse path on Boat Race Road.
- Road paving and drainage improvements on Cherry Street and sidewalks on the north side.
- Completed construction on a FEMA Project to replace the Bertha Bridge.
- Completed a drainage project at Bertha Bridge.
- Multiple Lift Station rehabilitations with CDBG-DR Funding.

Other planned operating initiatives include:

- Increase in road resurfacing throughout the City.
- Stormwater and drainage improvements.
- FDOT Sidewalk on South Berthe Avenue and Lake Drive.

For the Future – Bay County voters approved a referendum for a half-cent sales infrastructure tax in November 2016 to be levied for ten years. This was reapproved by voters in November 2024 to continue for an additional ten years. Proceeds from the surtax are to be used for infrastructure purposes, including roads, water and sewer lines, lift stations, bridges, and stormwater drainage.

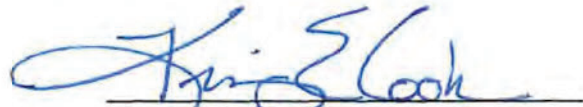
## **Reporting Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Callaway for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2024. That was the 7th consecutive year that the City had achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable reporting requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility of another certificate.



Adam Thompson  
Finance Director



Keith E. Cook  
City Manager



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Callaway  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2024

*Christopher P. Morrill*

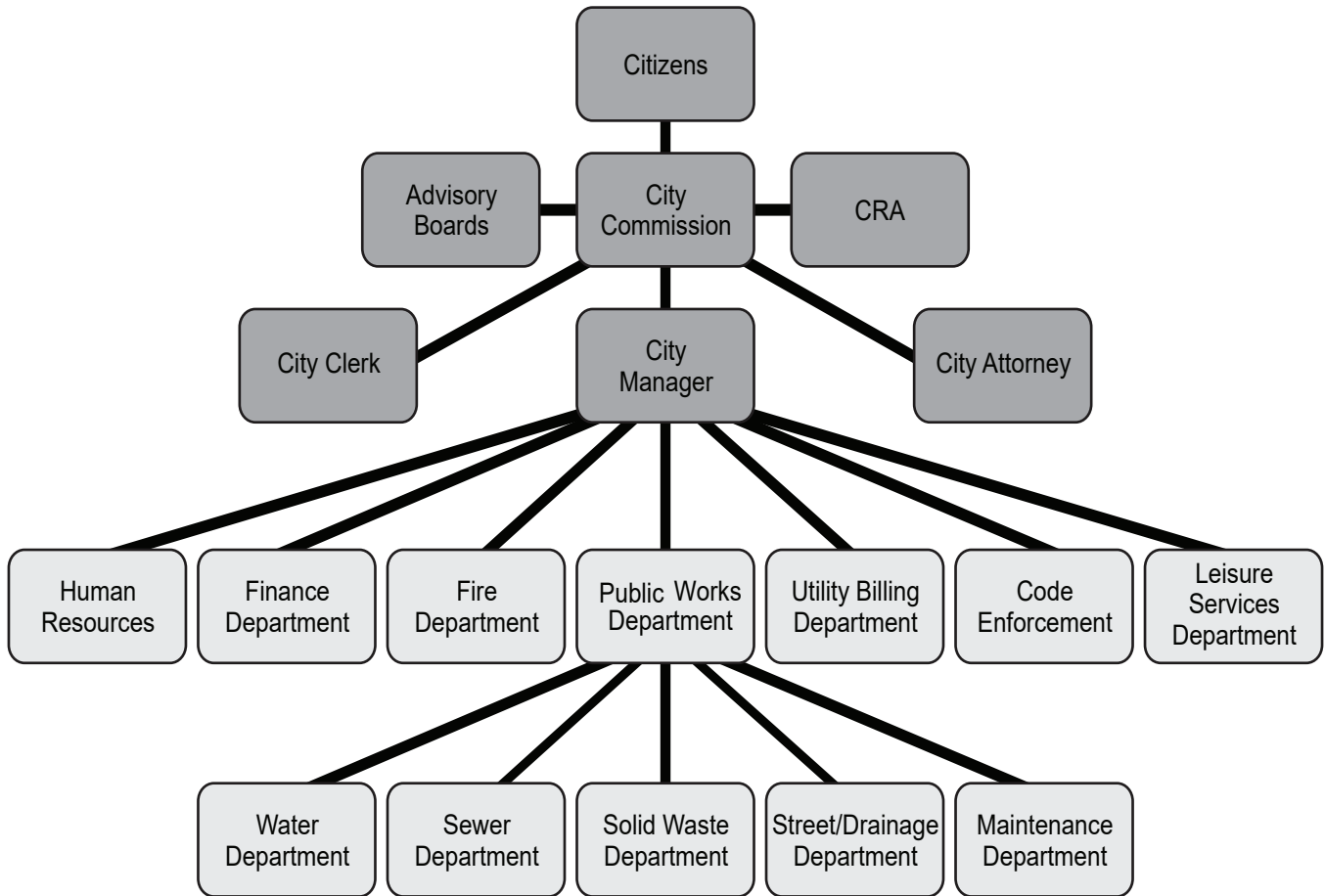
Executive Director/CEO

# Location of the Government

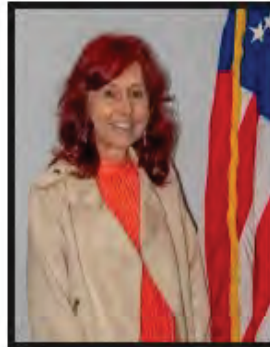


The City of Callaway, Florida is an urban community located in Bay County, east of Panama City, Florida, in the Panhandle Region of Northwest Florida. This community is separated from the Gulf of Mexico by East Bay and Tyndall Air Force Base. The City has a total area of about 10 square miles and an estimated population of 15,157 as of 2025.

The City of Callaway, Florida  
ORGANIZATIONAL CHART  
for the Year Ended  
September 30, 2025



# Principal Officials of the City of Callaway, Florida City Commission



Bobby Birdsell  
Ward I



David Griggs  
Ward II



Bob Pelletier  
Ward III



Kenneth L. Ayers, Jr.  
Ward IV



Ed Cook  
City Manager

## Department Heads

Ashley Robyck, City Clerk, Chartered  
Adam Thompson, Director of Finance  
David P. Joyner, Fire Chief  
Bill Frye, Director of Public Works/Planning  
Tim Legare, Director of Leisure Services  
Emma Ford, Director of Human Resources  
Lisa Mayo, Director of Utility Billing  
Bonnie Poole, Director of Code Enforcement

Kevin Obos, City Attorney  
Harrison, Sale, McCloy, Chartered

Mauldin & Jenkins  
Independent Certified Public  
Accountants & Consultants

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## Independent Auditor's Report

**Honorable Mayor and Members of  
the City Council,  
City of Callaway, Florida**

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **City of Callaway, Florida** (the "City"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund and the Community Redevelopment Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 12 and the required supplementary information on pages 51 through 54 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The budget and actual – capital projects fund is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by Chapter 10.550, *Local Governmental Entity Audits*, Rules of the Auditor General and is also not a required part of the basic financial statements of the City. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budget and actual – capital projects fund and the schedule of expenditures of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

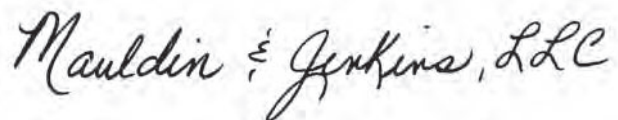
**Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 1, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Bradenton, Florida  
June 1, 2026

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# CITY OF CALLAWAY, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2025

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As management of the City of Callaway, Florida, (the "City") we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2025.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets, deferred outflows, liabilities, and deferred inflows, with the difference between these items reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, highways and streets, developmental services, and culture and recreation. The business-type activities of the City include water, sewer and sanitation operation.

The government-wide financial statements can be found on pages 13 through 15 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: (1) governmental funds, and (2) proprietary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

# CITY OF CALLAWAY, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2025

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Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Capital Improvements Fund, and Community Redevelopment Fund, which are considered to be major funds.

The City adopts an annual appropriated budget for its General Fund, Capital Improvements Fund, and Community Redevelopment Fund. A budgetary comparison statement has been provided for all of these funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 16 through 21 of this report.

**Proprietary funds.** The City of Callaway, Florida maintains proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, and solid waste.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer operations, which are considered to be major funds.

The basic proprietary fund financial statements can be found on pages 22 through 25 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26 through 50 of this report.

### **Government-Wide Financial Analysis**

Net position may serve over time as a useful indicator of a government's financial position. The City's assets (and deferred outflows of resources) exceeded liabilities (and deferred inflows of resources) by \$96.0 million (net position) at September 30, 2025.

**CITY OF CALLAWAY, FLORIDA**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**

\$37.8 million (39.4%) of the City's net position reflects its investment in capital assets (e.g. land, construction in progress, buildings, vehicles, and machinery and equipment) less related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City reports investment in its capital assets net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The following schedule provides a summary of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the City. At the end of the fiscal years 2025 and 2024, the City is able to report positive balances in all three categories of net position in total.

**City of Callaway, Florida's Net Position**

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Totals</b>	
	<b>2025</b>	<b>2024</b>	<b>2025</b>	<b>2024</b>	<b>2025</b>	<b>2024</b>
Current and other assets	\$ 26,620,052	\$ 25,974,360	\$ 39,099,789	\$ 37,462,925	\$ 65,719,841	\$ 63,437,285
Capital assets	32,062,306	28,984,674	17,721,672	18,306,031	49,783,978	47,290,705
Total assets	<u>58,682,358</u>	<u>54,959,034</u>	<u>56,821,461</u>	<u>55,768,956</u>	<u>115,503,819</u>	<u>110,727,990</u>
Total deferred outflows of resources	<u>1,348,135</u>	<u>1,479,257</u>	<u>1,122,186</u>	<u>1,240,053</u>	<u>2,470,321</u>	<u>2,719,310</u>
Other liabilities	634,707	989,027	1,843,805	2,194,005	2,478,512	3,183,032
Long-term liabilities	4,528,981	7,311,153	13,970,538	15,445,092	18,499,519	22,756,245
Total liabilities	<u>5,163,688</u>	<u>8,300,180</u>	<u>15,814,343</u>	<u>17,639,097</u>	<u>20,978,031</u>	<u>25,939,277</u>
Total deferred inflows of resources	<u>810,085</u>	<u>448,757</u>	<u>131,874</u>	<u>79,192</u>	<u>941,959</u>	<u>527,949</u>
Net position:						
Net investment in capital assets	31,942,284	28,868,717	5,900,340	5,723,037	37,842,624	34,591,754
Restricted	15,265,130	10,240,468	5,209,263	5,202,597	20,474,393	15,443,065
Unrestricted	6,849,306	8,580,169	30,887,827	28,365,086	37,737,133	36,945,255
Total net position	<u>\$ 54,056,720</u>	<u>\$ 47,689,354</u>	<u>\$ 41,997,430</u>	<u>\$ 39,290,720</u>	<u>\$ 96,054,150</u>	<u>\$ 86,980,074</u>

A portion of the City's net position, \$20.5 million (21.3%), represents resources that are subject to restrictions on how they may be used. The unrestricted portion of net position, \$37.7 million (39.2%), may be used to meet the City's ongoing obligations to citizens and creditors.

The City's overall financial condition increased during the year ended September 30, 2025. The overall increase in the City's net position was \$9.0 million (10.4%) during the year. Governmental activities' net position increased \$6.4 million (13.4%), while business-type activities' net position increased \$2.7 million (6.9%).

**CITY OF CALLAWAY, FLORIDA**

**MANAGEMENT’S DISCUSSION AND ANALYSIS  
SEPTEMBER 30, 2025**

**City of Callaway, Florida’s Changes in Net Position**

	Governmental Activities		Business-Type Activities		Totals	
	2025	2024	2025	2024	2025	2024
Revenues:						
Program revenues:						
Charges for services	\$ 697,771	\$ 656,145	\$ 10,901,785	\$ 11,027,942	\$ 11,599,556	\$ 11,684,087
Operating grants and contributions	2,280,665	238,547	-	-	2,280,665	238,547
Capital grants and contributions	2,315,304	2,939,153	-	-	2,315,304	2,939,153
General revenues:						
Property taxes	2,164,644	1,982,393	-	-	2,164,644	1,982,393
Other taxes	9,048,251	9,124,958	-	-	9,048,251	9,124,958
Other	788,941	836,354	906,598	894,674	1,695,539	1,731,028
Total revenues	<u>17,295,576</u>	<u>15,777,550</u>	<u>11,808,383</u>	<u>11,922,616</u>	<u>29,103,959</u>	<u>27,700,166</u>
Operating expenses:						
General government	1,802,733	1,607,949	-	-	1,802,733	1,607,949
Public safety	5,065,265	4,883,326	-	-	5,065,265	4,883,326
Highways and streets	1,712,455	1,554,924	-	-	1,712,455	1,554,924
Maintenance	212,461	171,275	-	-	212,461	171,275
Culture and recreation	2,009,535	1,807,050	-	-	2,009,535	1,807,050
Water	-	-	3,845,140	3,446,389	3,845,140	3,446,389
Sewer	-	-	4,721,025	4,742,627	4,721,025	4,742,627
Solid waste	-	-	661,269	725,097	661,269	725,097
Total operating expenses	<u>10,802,449</u>	<u>10,024,524</u>	<u>9,227,434</u>	<u>8,914,113</u>	<u>20,029,883</u>	<u>18,938,637</u>
Increase in net position before transfers	6,493,127	5,753,026	2,580,949	3,008,503	9,074,076	8,761,529
Transfers	(125,761)	(474,239)	125,761	474,239	-	-
Change in net position	6,367,366	5,278,787	2,706,710	3,482,742	9,074,076	8,761,529
Net position, beginning	47,689,354	42,410,567	39,290,720	35,807,978	86,980,074	78,218,545
Net position, ending	<u>\$ 54,056,720</u>	<u>\$ 47,689,354</u>	<u>\$ 41,997,430</u>	<u>\$ 39,290,720</u>	<u>\$ 96,054,150</u>	<u>\$ 86,980,074</u>

**Financial Impacts**

**Normal Impacts**

There are eight basic impacts on revenues and expenses as reflected below:

**Revenues**

- Economic condition: This can reflect a declining, stable, or growing economic environment and has a substantial impact on property, sales, gas or other tax revenue.
- Commission approved rate adjustments: While certain tax rates are set by statute, the City Commission has significant authority to impose and periodically adjust rates (water, sewer, solid waste, impact fees, recreation user fees, etc.).
- Changing patterns in intergovernmental grant revenue (both recurring and nonrecurring): Certain recurring revenues (state revenue sharing) may experience significant changes periodically while nonrecurring grants are less predictable and often distorting in their impact on year-to-year comparisons.
- Market impacts on investment income: The current market conditions can have an influence on the City's investment income, causing it to fluctuate.

# CITY OF CALLAWAY, FLORIDA

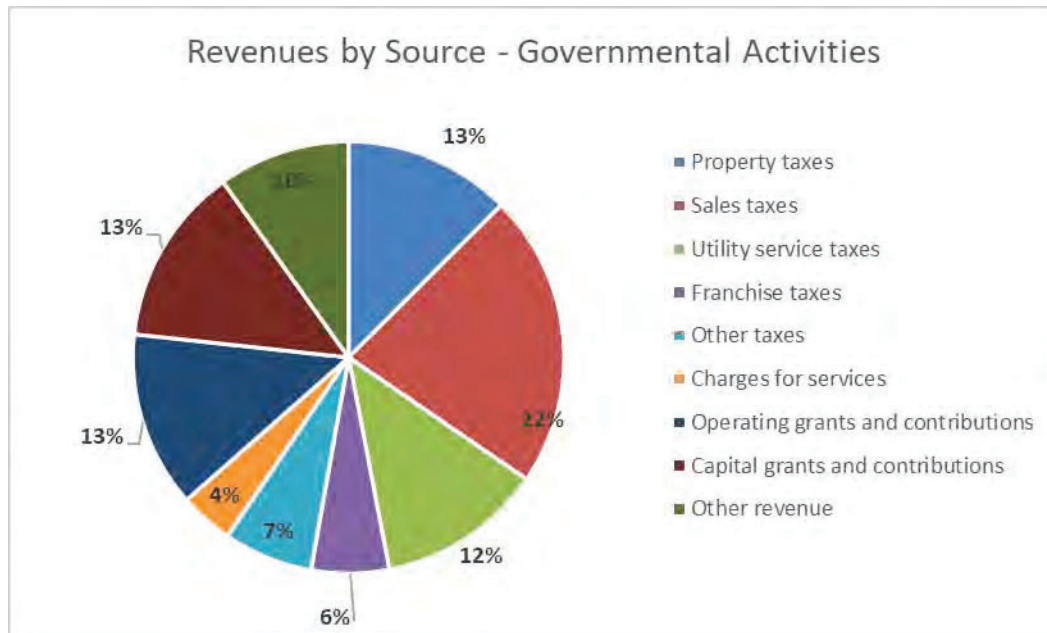
## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2025

### Expenses

- Introduction of new programs: Within functional expense categories (public safety, highway and streets, economic environment, culture and recreation, etc.), individual programs may be added or deleted to meet changing community needs.
- Authorized position adjustments: Changes in service demand may cause the City Commission to change authorized staffing.
- Salary adjustments: The ability to attract and retain human and intellectual resources requires the City to maintain competitive salary ranges.
- Inflation: While overall inflation is low, the City is a major consumer of certain commodities such as utilities, chemicals, supplies, fuel, oil and parts. Cost fluctuations directly affect the City's overall costs.

### Current Year Impacts – Governmental Activities

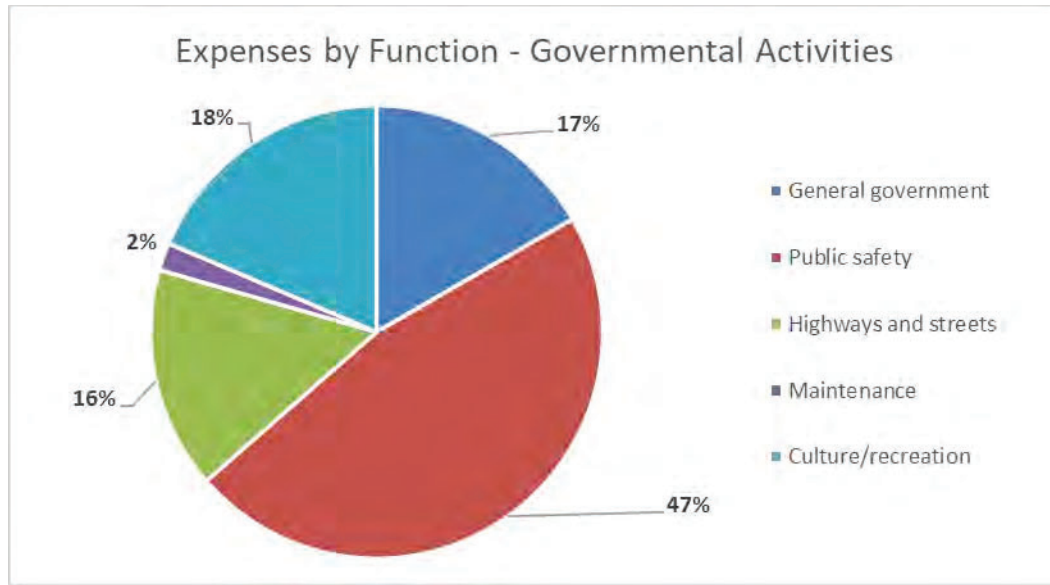
- Total revenues are up by \$1.5 million primarily due to an increase in operating and capital grants of \$1.4 million, \$42 thousand increase in charges for services, \$202 thousand increase in property tax as a result of an increase in growth and values, \$77 thousand decrease in utility and franchise taxes related to a decrease in customers consumption and rates, \$47 thousand decrease in other areas.



# CITY OF CALLAWAY, FLORIDA

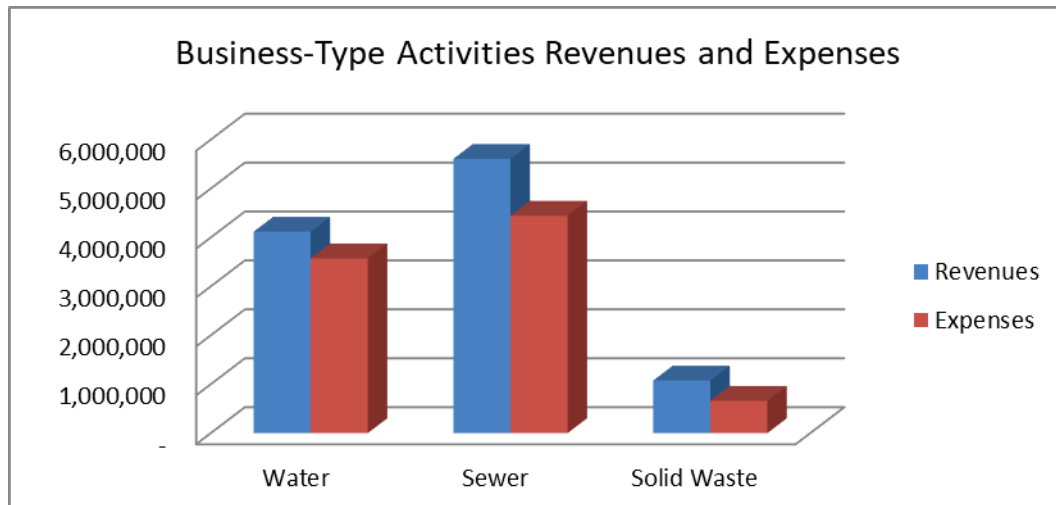
## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2025

- Total expenses have increased by \$778 thousand (7.2%) overall. The increase was in all areas of operation due to increases in wages and employee benefits, cost of inflation on operating expenses and supplies.



### Current Year Impacts – Business-Type Activities

- Charges for services for business-type activities decreased by \$126 thousand due to adjustments and decrease consumption from customers and businesses.
- Other revenues increased by \$12 thousand with the increase relating to investment income for interest and the joint venture.
- Operating expenses increased by \$313 thousand (3.4%) overall, due to increases in wages and benefits and inflation increases to operating expenses and supplies.



# CITY OF CALLAWAY, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2025

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### **Financial Analysis of the Government's Funds**

In the governmental funds and proprietary funds the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

### ***Governmental Funds***

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At September 30, 2025, the City's governmental funds reported combined ending fund balances of \$23.5 million, an increase of \$5.7 million compared to the prior year-end. Approximately \$7.5 million of the total fund balance (32.1%) is unassigned, which is available for spending at the City Commission's discretion.

The remainder of fund balance is categorized as:

- Nonspendable – prepaid items and inventory.
- Restricted – bond covenants, impact fees, and community redevelopment.
- Committed – voluntary park fees and stormwater fees.

### ***General Fund***

The General Fund is the main operating fund of the City. At September 30, 2025, unassigned fund balance of the General Fund was \$7.5 million, while total fund balance was \$10.8 million. During the year ended September 30, 2025, the fund balance of the City's General Fund increased by \$676 thousand. This was due mostly strong revenue collection and sound cost reduction measures relating to operating supplies and capital expenditures.

### ***Capital Improvements Fund***

The Capital Improvements Fund has a total fund balance of \$10.5 million, an increase of \$4.2 million due to the grant funded infrastructure projects in prior years receiving reimbursement. All of the funds in the Capital Improvements Fund are restricted.

### ***Community Redevelopment Fund***

The Community Redevelopment Fund balance increased to \$2.2 Million during the year ended September 30, 2025. The Community Redevelopment Fund's assessed values increased from the tax base year which resulted in increased revenue for the current year and an increase in fund balance by \$819 thousand.

### ***Proprietary Funds***

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the proprietary funds totaled \$30.8 million at September 30, 2025. The water fund had an unrestricted net position of \$6.0 million, the sewer fund's unrestricted net position was \$22.4 million (which includes an \$9.5 million investment in the Military Point Advanced Wastewater Treatment Facility joint venture) and the solid waste fund's unrestricted net position was \$2.4 million. Net position for the proprietary funds increased \$2.7 million during fiscal year 2025. Refer to the statement of net position and the statement of revenues, expenses and changes in net position for specific numerical data.

# CITY OF CALLAWAY, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2025

### Budgetary Highlights

#### General Fund

Actual expenditures were less than budgeted amounts by approximately 21.9% primarily as a result of capital outlays and a CDBG-DR Grant not progressing as planned due to supply chain issues and grant administration programing delays. The original budgets by department were adjusted throughout the year as necessary to arrive at the final budget.

### Capital Asset and Debt Administration

**Capital assets.** The City's investment in capital assets for its governmental and business-type activities as of September 30, 2025 is \$49.8 million (net of accumulated depreciation and amortization). This investment in capital assets includes land, construction in progress, buildings, wastewater and drainage systems improvements, vehicles, machinery and equipment, park facilities, roads and highways, and software. There was an increase of the City's investment in capital assets for the year ended September 30, 2025 of \$2.5 million. This is related to an increase in infrastructure projects and the purchase of new machinery

#### City of Callaway, Florida's Capital Assets (net of depreciation)

	Governmental Activities		Business-Type Activities		Totals	
	2025	2024	2025	2024	2025	2024
Land	\$ 908,293	\$ 898,293	\$ 257,353	\$ 257,353	\$ 1,165,646	\$ 1,155,646
Construction in progress	3,221,229	6,107,886	1,547,731	1,265,361	4,768,960	7,373,247
Buildings	3,437,917	3,309,641	2,046,685	2,213,765	5,484,602	5,523,406
Improvements	22,358,010	16,431,286	12,520,873	13,020,010	34,878,883	29,451,296
Vehicles	1,046,415	1,075,888	718,971	808,760	1,765,386	1,884,648
Machinery and equipment	1,090,442	1,161,680	630,059	740,782	1,720,501	1,902,462
Total capital assets	\$ 32,062,306	\$ 28,984,674	\$ 17,721,672	\$ 18,306,031	\$ 49,783,978	\$ 47,290,705

Additional information on the City's capital assets can be found in Note 5 of this report.

**Long-term debt.** At September 30, 2025, the City had total long term liabilities outstanding of \$18.1 million. The debt amount represents notes payable and revenue bonds payable secured by specified revenue sources and equipment. In 2020, the City received a Community Disaster Loan in the amount of \$2.25 million from FEMA, which is expected to be forgiven.

#### City of Callaway, Florida's Long-Term Liabilities Outstanding

	Governmental Activities		Business-Type Activities		Totals	
	2025	2024	2025	2024	2025	2024
Compensated absences	\$ 306,460	\$ 182,650	\$ 52,597	\$ 26,925	\$ 359,057	\$ 209,575
Net pension liability	4,222,521	4,878,503	687,387	860,912	4,909,908	5,739,415
Bonds payable	-	-	12,275,000	13,075,000	12,275,000	13,075,000
Notes payable	-	2,250,000	506,500	997,000	506,500	3,247,000
Total debt	\$ 4,528,981	\$ 7,311,153	\$ 13,521,484	\$ 14,959,837	\$ 18,050,465	\$ 22,270,990

## CITY OF CALLAWAY, FLORIDA

### MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2025

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Principal repayments during the year for business-type activities' bonds were \$800 thousand and amortization of bond premiums was \$38 thousand. The City's pension liability decreased due to strong investment performance. Repayment of notes payable by the Military Point Advanced Wastewater Treatment Facility joint venture were \$491 thousand. Additional information on the City's long-term debt can be found in Note 9 of this report.

#### **Economic Factors and Next Year's Budget and Rates**

The City continues to be financially sound and has received several grants to assist with projects to rebuild the City. There has been some improvements in the local economy as is evidenced by an increase in residential and commercial development.

For the upcoming fiscal year, the City maintained the millage rate at 2.7500 mills for fiscal year 2025 and increased water and sewer rates to cover the cost of increases associated with purchasing of water and treatment costs. Increased revenue is anticipated from continued construction of new homes and businesses.

The unassigned fund balance is projected to continue to exceed the minimum required by City policy of 17% of normal operating expenditures.

Bay County voters approved a referendum for a half-cent sales infrastructure tax in November of 2016. Proceeds from the surtax are to be used for infrastructure purposes, including roads, bridges, parks, storm water drainage, and other authorized capital improvement projects in accordance with Section 212.055(2), Florida Statutes. Distributions to the City for fiscal year 2025 amounted to \$1.8 million and are projected to be approximately \$2.0 million for fiscal year 2026, with incremental increases or decreases tied to economic growth for the remainder of the ten-year tax levy.

The City has completed debris removal and is working with FEMA on final reimbursements for debris removal and the funding for the 428 projects to repair parks and other damaged structure within the City. The City is continuing to see rebuilding with local businesses opening back up. Several residential housing projects rebuilding and/or started new construction and new business construction projects are continuing to sprout up within the City.

#### **Requests for Information**

This discussion and analysis is designed to provide a general overview of the City's finances for readers of the City's financial statements. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Callaway, 6601 East Highway 22, Callaway, Florida 32404, Attention: Director of Finance. The City's website is <http://www.cityofcallaway.com>.

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## **BASIC FINANCIAL STATEMENTS**

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**CITY OF CALLAWAY, FLORIDA**

**STATEMENT OF NET POSITION  
SEPTEMBER 30, 2025**

	<b>Primary Government</b>		<b>Total</b>
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	
<b>Assets</b>			
Cash and cash equivalents	\$ 19,165,574	\$ 16,537,149	\$ 35,702,723
Accounts receivables, net	300,253	1,321,868	1,622,121
Due from other governments	3,629,639	-	3,629,639
Prepaid items	235,233	2,991	238,224
Inventory	41,507	6,558	48,065
Due from joint venture	-	1,056,505	1,056,505
Note receivable - Bay County	-	2,880,000	2,880,000
Notes receivable - joint venture	-	506,500	506,500
Investment in joint venture	-	9,536,833	9,536,833
Restricted asset, cash and cash equivalents	3,247,846	7,251,385	10,499,231
Capital assets			
Non-depreciable	4,129,522	1,805,084	5,934,606
Depreciable, net	27,932,784	15,916,588	43,849,372
<b>Total assets</b>	<b>58,682,358</b>	<b>56,821,461</b>	<b>115,503,819</b>
<b>Deferred outflows of resources</b>			
Deferred outflows - pension	1,348,135	219,464	1,567,599
Deferred charge on refunding	-	902,722	902,722
<b>Total deferred outflows of resources</b>	<b>1,348,135</b>	<b>1,122,186</b>	<b>2,470,321</b>
<b>Liabilities</b>			
Accounts payable	400,484	454,726	855,210
Accrued liabilities	223,775	26,222	249,997
Accrued interest payable	-	78,806	78,806
Customer deposits payable	-	1,284,051	1,284,051
Unearned revenue	10,448	-	10,448
Noncurrent liabilities			
Due within one year	2,556,460	1,399,097	3,955,557
Due in more than one year	1,972,521	12,571,441	14,543,962
<b>Total liabilities</b>	<b>5,163,688</b>	<b>15,814,343</b>	<b>20,978,031</b>
<b>Deferred inflows of resources</b>			
Deferred inflows - pension	810,085	131,874	941,959
<b>Net position</b>			
Net investment in capital assets	31,942,284	5,900,340	37,842,624
Restricted for			
Capital improvements	10,488,495	5,053,993	15,542,488
Community development	2,249,401	-	2,249,401
Public safety	2,425,743	-	2,425,743
Transportation	101,491	-	101,491
Debt service	-	155,270	155,270
Unrestricted	6,849,306	30,887,827	37,737,133
<b>Total net position</b>	<b>\$ 54,056,720</b>	<b>\$ 41,997,430</b>	<b>\$ 96,054,150</b>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF CALLAWAY, FLORIDA**

**STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Functions/programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary government:</b>				
<b>Governmental activities:</b>				
General government	\$ 1,802,733	\$ 350,890	\$ -	\$ 1,200
Public safety	5,065,265	250,774	2,280,665	1,206,449
Highways and streets	1,712,455	-	-	231,065
Maintenance	212,461	-	-	-
Culture/recreation	2,009,535	96,107	-	876,590
Total governmental activities	<u>10,802,449</u>	<u>697,771</u>	<u>2,280,665</u>	<u>2,315,304</u>
<b>Business-type activities:</b>				
Water	3,845,140	4,118,142	-	-
Sewer	4,721,025	5,708,063	-	-
Solid waste	661,269	1,075,580	-	-
Total business-type activities	<u>9,227,434</u>	<u>10,901,785</u>	<u>-</u>	<u>-</u>
Total primary government	<u>\$ 20,029,883</u>	<u>\$ 11,599,556</u>	<u>\$ 2,280,665</u>	<u>\$ 2,315,304</u>

General revenues  
 Property taxes  
 Sales taxes  
 Utility service taxes  
 Franchise taxes  
 Tax increments for redevelopment districts  
 Other taxes  
 Unrestricted state revenue sharing  
 Investment earnings  
 Gain on sale of capital asset  
 Transfers  
 Total general revenues and transfers  
 Change in net position

Net position, beginning of year  
 Net position, end of year

The accompanying notes to financial statements are an integral part of this statement.

<b>Net (Expense) Revenue and Changes in Net Position</b>		
<b>Primary Government</b>		
<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
\$ (1,450,643)	\$ -	\$ (1,450,643)
(3,797,862)	-	(3,797,862)
989,095	-	989,095
(212,461)	-	(212,461)
(1,036,838)	-	(1,036,838)
(5,508,709)	-	(5,508,709)
-	273,002	273,002
-	987,038	987,038
-	414,311	414,311
-	1,674,351	1,674,351
(5,508,709)	1,674,351	(3,834,358)
2,164,644	-	2,164,644
3,809,140	-	3,809,140
2,150,130	-	2,150,130
1,006,716	-	1,006,716
1,143,791	-	1,143,791
16,550	-	16,550
921,924	-	921,924
788,941	875,745	1,664,686
-	30,853	30,853
(125,761)	125,761	-
11,876,075	1,032,359	12,908,434
6,367,366	2,706,710	9,074,076
47,689,354	39,290,720	86,980,074
\$ 54,056,720	\$ 41,997,430	\$ 96,054,150

**CITY OF CALLAWAY, FLORIDA**

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2025**

	<u>General Fund</u>	<u>Capital Improvements Fund</u>	<u>Community Redevelopment Fund</u>	<u>Total Governmental Funds</u>
<b>Assets</b>				
Cash and cash equivalents	\$ 7,155,703	\$ 9,743,013	\$ 2,266,858	\$ 19,165,574
Accounts receivable, net	300,253	-	-	300,253
Due from other governments	2,414,213	1,215,426	-	3,629,639
Inventory	41,507	-	-	41,507
Prepaid items	235,233	-	-	235,233
Restricted cash and cash equivalents	3,247,846	-	-	3,247,846
Total assets	<u>\$ 13,394,755</u>	<u>\$ 10,958,439</u>	<u>\$ 2,266,858</u>	<u>\$ 26,620,052</u>
<b>Liabilities and fund balances</b>				
<b>Liabilities</b>				
Accounts payable	\$ 263,005	\$ 120,022	\$ 17,457	\$ 400,484
Accrued liabilities	223,775	-	-	223,775
Unearned revenue	10,448	-	-	10,448
Total liabilities	<u>497,228</u>	<u>120,022</u>	<u>17,457</u>	<u>634,707</u>
<b>Deferred inflows of resources</b>				
Unavailable revenue	<u>2,113,176</u>	<u>349,922</u>	<u>-</u>	<u>2,463,098</u>
<b>Fund balances</b>				
Nonspendable	276,740	-	-	276,740
<b>Restricted</b>				
Capital improvements	-	10,488,495	-	10,488,495
Community redevelopment	-	-	2,249,401	2,249,401
Public safety	2,425,743	-	-	2,425,743
Transportation	101,491	-	-	101,491
<b>Committed</b>				
Park fees	6,780	-	-	6,780
Stormwater fees	433,570	-	-	433,570
Unassigned	7,540,027	-	-	7,540,027
Total fund balances	<u>10,784,351</u>	<u>10,488,495</u>	<u>2,249,401</u>	<u>23,522,247</u>
Total liabilities and fund balances	<u>\$ 13,394,755</u>	<u>\$ 10,958,439</u>	<u>\$ 2,266,858</u>	<u>\$ 26,620,052</u>

The accompanying notes to financial statements are an integral part of this statement.

CITY OF CALLAWAY, FLORIDA

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO  
THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2025

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Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds \$ 23,522,247

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Governmental capital assets	\$ 46,695,752	
Accumulated depreciation	<u>(14,633,446)</u>	32,062,306

Revenues not available to pay current period expenditures are reported as unavailable revenue in the governmental funds. 2,463,098

Deferred outflows, deferred inflows, and the net pension liability related to the City's pension plan are not expected to be liquidated with expendable available financial resources and, therefore are not reported in the funds.

Deferred outflows - pension	1,348,135	
Deferred inflows - pension	(810,085)	
Net pension liability	<u>(4,222,521)</u>	(3,684,471)

Certain liabilities are not due and payable in the current period and are therefore not reported in the funds.

Compensated absences	<u>(306,460)</u>
Net position of governmental activities	<u>\$ 54,056,720</u>

**The accompanying notes to financial statements are an integral part of this statement.**

**CITY OF CALLAWAY, FLORIDA  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>General Fund</u>	<u>Capital Improvements Fund</u>	<u>Community Redevelopment Fund</u>	<u>Total Governmental Funds</u>
<b>Revenues</b>				
Taxes	\$ 4,625,443	\$ -	\$ 376,692	\$ 5,002,135
Licenses and permits	1,773,163	-	-	1,773,163
Intergovernmental revenues	3,469,826	7,406,289	767,099	11,643,214
Charges for services	346,463	-	-	346,463
Fines and forfeitures	63,446	-	-	63,446
Investment earnings	426,428	362,513	-	788,941
Miscellaneous revenues	128,553	-	-	128,553
Total revenues	<u>10,833,322</u>	<u>7,768,802</u>	<u>1,143,791</u>	<u>19,745,915</u>
<b>Expenditures</b>				
Current				
General government	1,710,248	-	9,334	1,719,582
Public safety	4,843,705	-	-	4,843,705
Highways and streets	1,099,995	-	-	1,099,995
Maintenance	170,293	21,698	-	191,991
Culture/recreation	1,508,874	-	-	1,508,874
Capital outlay	834,617	3,415,424	315,714	4,565,755
Total expenditures	<u>10,167,732</u>	<u>3,437,122</u>	<u>325,048</u>	<u>13,929,902</u>
<b>Excess of revenues over expenditures</b>	<u>665,590</u>	<u>4,331,680</u>	<u>818,743</u>	<u>5,816,013</u>
<b>Other financing sources (uses)</b>				
Proceeds from the sale of capital assets	10,099	-	-	10,099
Transfers out	-	(125,761)	-	(125,761)
Total other financing uses, net	<u>10,099</u>	<u>(125,761)</u>	<u>-</u>	<u>(115,662)</u>
<b>Change in fund balances</b>	675,689	4,205,919	818,743	5,700,351
<b>Fund balances, beginning of year</b>	10,108,662	6,282,576	1,430,658	17,821,896
<b>Fund balances, end of year</b>	<u>\$ 10,784,351</u>	<u>\$ 10,488,495</u>	<u>\$ 2,249,401</u>	<u>\$ 23,522,247</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF CALLAWAY, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

<b>Net change in fund balances – total governmental funds</b>		<b>\$ 5,700,351</b>
<p>Amounts reported for governmental activities in the statement of activities are different because:</p>		
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is depreciated over their estimated useful lives.</p>		
Capital outlay	\$ 4,561,068	
Less current year depreciation	<u>(1,471,945)</u>	3,089,123
<p>The net effect of various miscellaneous transactions involving capital assets (i.e. sales) is to decrease net position.</p>		
		(11,491)
<p>Revenues that are reported in the statement of activities that do not create current financial resources are not reported as revenues in governmental funds.</p>		
		(4,700,339)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds.</p>		
Change in compensated absences	(123,810)	
Pension expense	<u>163,532</u>	39,722
<p>Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.</p>		
<p>Debt repayments:</p>		
Notes payable		<u>2,250,000</u>
<b>Change in net position of governmental activities</b>		<b><u>\$ 6,367,366</u></b>

**The accompanying notes to financial statements are an integral part of this statement.**

**CITY OF CALLAWAY, FLORIDA**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES – BUDGET AND ACTUAL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 4,645,321	\$ 4,645,321	\$ 4,625,443	\$ (19,878)
Licenses and permits	1,375,708	1,375,708	1,773,163	397,455
Intergovernmental revenues	5,650,737	5,650,737	3,469,826	(2,180,911)
Charges for services	369,368	369,368	346,463	(22,905)
Fines and forfeitures	51,500	51,500	63,446	11,946
Investment earnings	496,700	496,700	426,428	(70,272)
Miscellaneous revenues	82,636	82,636	128,553	45,917
Total revenues	<u>12,671,970</u>	<u>12,671,970</u>	<u>10,833,322</u>	<u>(1,838,648)</u>
<b>Expenditures</b>				
Current				
General government				
Executive (Commission)	36,051	36,051	33,634	2,417
City Manager	160,414	160,414	140,359	20,055
Finance department	285,205	285,205	251,871	33,334
Legal	37,294	37,294	40,031	(2,737)
Code enforcement	426,391	426,391	387,371	39,020
Information technology	61,141	61,141	66,855	(5,714)
City Clerk	101,163	101,163	89,816	11,347
General government administration	2,975,447	2,975,447	646,158	2,329,289
Human resources	61,398	61,398	54,153	7,245
Public safety				
Law enforcement	2,656,718	2,656,718	2,656,718	-
Fire department	2,292,733	2,292,733	2,167,791	124,942
Emergency and disaster relief	22,471	22,471	19,196	3,275
Highways and streets				
Street department	1,232,953	1,232,953	1,099,995	132,958
Maintenance				
Maintenance shop	188,155	188,155	170,293	17,862
Culture/recreation				
Leisure services	1,677,513	1,677,513	1,508,874	168,639
Capital outlay	805,963	805,960	834,617	(28,657)
Total expenditures	<u>13,021,010</u>	<u>13,021,007</u>	<u>10,167,732</u>	<u>2,853,275</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(349,040)</u>	<u>(349,037)</u>	<u>665,590</u>	<u>1,014,627</u>
<b>Other financing sources (uses)</b>				
Proceeds from the sale of capital assets	-	-	10,099	10,099
Transfers out	(741,602)	(741,602)	-	741,602
Total other financing uses, net	<u>(741,602)</u>	<u>(741,602)</u>	<u>10,099</u>	<u>751,701</u>
<b>Change in fund balance</b>	(1,090,642)	(1,090,639)	675,689	1,766,328
<b>Fund balance, beginning of year</b>	10,108,662	10,108,662	10,108,662	-
<b>Fund balance, end of year</b>	<u>\$ 9,018,020</u>	<u>\$ 9,018,023</u>	<u>\$ 10,784,351</u>	<u>\$ 1,766,328</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF CALLAWAY, FLORIDA  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES – BUDGET AND ACTUAL  
COMMUNITY REDEVELOPMENT  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property taxes	\$ 376,692	\$ 376,692	\$ 376,692	\$ -
Intergovernmental revenues	<u>2,189,019</u>	<u>2,189,018</u>	<u>767,099</u>	<u>(1,421,919)</u>
Total revenues	<u>2,565,711</u>	<u>2,565,710</u>	<u>1,143,791</u>	<u>(1,421,919)</u>
<b>Expenditures</b>				
Current				
General government				
General government administration	40,450	40,450	9,334	31,116
Capital outlay	<u>3,144,257</u>	<u>3,144,257</u>	<u>315,714</u>	<u>2,828,543</u>
Total expenditures	<u>3,184,707</u>	<u>3,184,707</u>	<u>325,048</u>	<u>2,859,659</u>
<b>Change in fund balance</b>	(618,996)	(618,997)	818,743	1,437,740
<b>Fund balance, beginning of year</b>	<u>1,430,658</u>	<u>1,430,658</u>	<u>1,430,658</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ 811,662</u>	<u>\$ 811,661</u>	<u>\$ 2,249,401</u>	<u>\$ 1,437,740</u>

The accompanying notes to financial statements are an integral part of this statement.

**CITY OF CALLAWAY, FLORIDA**

**STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
SEPTEMBER 30, 2025**

	<b>Major Funds</b>		<b>Nonmajor Fund</b>	<b>Total</b>
	<b>Water</b>	<b>Sewer</b>	<b>Solid Waste</b>	
<b>Assets</b>				
Current assets				
Cash and cash equivalents	\$ 3,072,177	\$ 11,038,267	\$ 2,426,705	\$ 16,537,149
Restricted cash and cash equivalents	3,229,003	4,022,382	-	7,251,385
Accounts receivable, net	342,559	892,714	86,595	1,321,868
Note receivable - Bay County, current	240,000	-	-	240,000
Prepays	2,991	-	-	2,991
Inventory	-	-	6,558	6,558
Due from joint venture	-	1,056,505	-	1,056,505
Total current assets	6,886,730	17,009,868	2,519,858	26,416,456
Noncurrent assets				
Notes receivable - Bay County	2,640,000	-	-	2,640,000
Notes receivable - joint venture	-	506,500	-	506,500
Investment in joint venture	-	9,536,833	-	9,536,833
Capital assets, non-depreciable	197,959	1,607,125	-	1,805,084
Capital assets, net	8,275,571	7,463,835	177,182	15,916,588
Total noncurrent assets	11,113,530	19,114,293	177,182	30,405,005
<b>Total assets</b>	18,000,260	36,124,161	2,697,040	56,821,461
<b>Deferred outflows of resources</b>				
Deferred outflows - pension	109,732	78,380	31,352	219,464
Deferred charge on refunding	451,361	451,361	-	902,722
<b>Total deferred outflows of resources</b>	561,093	529,741	31,352	1,122,186
<b>Liabilities</b>				
Current liabilities				
Accounts payable	187,004	231,102	36,620	454,726
Notes payable	-	506,500	-	506,500
Revenue bonds payable	420,000	420,000	-	840,000
Accrued liabilities	11,876	10,046	4,300	26,222
Compensated absences	18,551	17,616	16,430	52,597
Liabilities payable from restricted assets				
Accrued interest	39,403	39,403	-	78,806
Customer deposits payable	1,284,051	-	-	1,284,051
Total current liabilities	1,960,885	1,224,667	57,350	3,242,902
Noncurrent liabilities				
Revenue bonds payable, net of current portion	5,942,027	5,942,027	-	11,884,054
Net pension liability	343,694	245,495	98,198	687,387
Total noncurrent liabilities	6,285,721	6,187,522	98,198	12,571,441
Total liabilities	8,246,606	7,412,189	155,548	15,814,343
<b>Deferred inflows of resources</b>				
Deferred inflows - pension	65,937	47,098	18,839	131,874
<b>Net position</b>				
Net investment in capital assets	2,562,864	3,160,294	177,182	5,900,340
Restricted for				
Debt service	77,635	77,635	-	155,270
Impact fees	1,528,450	3,497,372	-	5,025,822
Capital improvements	69,389	28,171	-	97,560
Unrestricted	6,010,472	22,431,143	2,376,823	30,818,438
Total net position	\$ 10,248,810	\$ 29,194,615	\$ 2,554,005	\$ 41,997,430

The notes to the financial statements are an integral part of these statements.

**CITY OF CALLAWAY, FLORIDA**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	Major Funds		Nonmajor Fund	Total
	Water	Sewer	Solid Waste	
<b>Operating revenues</b>				
Charges for services	\$ 3,931,597	\$ 5,341,761	\$ 1,072,908	\$ 10,346,266
Impact fees	180,871	266,116	-	446,987
Miscellaneous	5,674	-	2,672	8,346
Total operating revenues	<u>4,118,142</u>	<u>5,607,877</u>	<u>1,075,580</u>	<u>10,801,599</u>
<b>Operating expenses</b>				
Personnel services and benefits	908,827	837,975	320,526	2,067,328
Operating expenses	2,110,814	3,067,547	275,571	5,453,932
Depreciation	553,247	539,001	65,172	1,157,420
Total operating expenses	<u>3,572,888</u>	<u>4,444,523</u>	<u>661,269</u>	<u>8,678,680</u>
<b>Operating income</b>	<u>545,254</u>	<u>1,163,354</u>	<u>414,311</u>	<u>2,122,919</u>
<b>Nonoperating revenues (expenses)</b>				
Investment earnings	197,621	586,597	91,527	875,745
Gain on investment in joint venture	-	100,186	-	100,186
Gain (loss) on disposal of capital assets	62	31,440	(649)	30,853
Interest expense	(272,252)	(276,502)	-	(548,754)
Total nonoperating revenues (expenses)	<u>(74,569)</u>	<u>441,721</u>	<u>90,878</u>	<u>458,030</u>
Income before transfers	470,685	1,605,075	505,189	2,580,949
<b>Transfers in</b>	<u>-</u>	<u>125,761</u>	<u>-</u>	<u>125,761</u>
<b>Changes in net position</b>	470,685	1,730,836	505,189	2,706,710
<b>Total net position, beginning of year</b>	<u>9,778,125</u>	<u>27,463,779</u>	<u>2,048,816</u>	<u>39,290,720</u>
<b>Total net position, end of year</b>	<u>\$ 10,248,810</u>	<u>\$ 29,194,615</u>	<u>\$ 2,554,005</u>	<u>\$ 41,997,430</u>

The notes to the financial statements are an integral part of these statements.

**CITY OF CALLAWAY, FLORIDA**

**STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	Major Funds		Nonmajor Fund	Total
	Water	Sewer	Solid Waste	
<b>Cash flows from operating activities</b>				
Cash received from customers	\$ 4,527,718	\$ 5,496,612	\$ 1,080,839	\$ 11,105,169
Cash paid to suppliers for goods and services	(2,061,345)	(3,452,276)	(272,011)	(5,785,632)
Cash paid to employees for services and benefits	(897,406)	(841,067)	(361,364)	(2,099,837)
Net cash provided by operating activities	<u>1,568,967</u>	<u>1,203,269</u>	<u>447,464</u>	<u>3,219,700</u>
<b>Cash flows from noncapital financing activities</b>				
Transfer from other funds	-	125,761	-	125,761
Net cash provided by noncapital financing activities	<u>-</u>	<u>125,761</u>	<u>-</u>	<u>125,761</u>
<b>Cash flows from capital and related financing activities</b>				
Acquisition and construction of capital assets	(196,526)	(377,184)	-	(573,710)
Cash received from sale of capital assets	62	31,440	-	31,502
Principal paid on bonds payable	(400,000)	(400,000)	-	(800,000)
Interest paid	(256,416)	(260,666)	-	(517,082)
Net cash used in capital and related financing activities	<u>(852,880)</u>	<u>(1,006,410)</u>	<u>-</u>	<u>(1,859,290)</u>
<b>Cash flows from investing activities</b>				
Joint venture investment	-	7,252	-	7,252
Interest received	197,621	586,597	91,527	875,745
Net cash provided by investing activities	<u>197,621</u>	<u>593,849</u>	<u>91,527</u>	<u>882,997</u>
<b>Net change in cash and cash equivalents</b>	913,708	916,469	538,991	2,369,168
<b>Cash and cash equivalents, beginning of year</b>	<u>5,387,472</u>	<u>14,144,180</u>	<u>1,887,714</u>	<u>21,419,366</u>
<b>Cash and cash equivalents, end of year</b>	<u>\$ 6,301,180</u>	<u>\$ 15,060,649</u>	<u>\$ 2,426,705</u>	<u>\$ 23,788,534</u>
<b>Cash and cash equivalents classified as</b>				
Cash and cash equivalents	\$ 3,072,177	\$ 11,038,267	\$ 2,426,705	\$ 16,537,149
Restricted cash and cash equivalents	3,229,003	4,022,382	-	7,251,385
Total cash and cash equivalents	<u>\$ 6,301,180</u>	<u>\$ 15,060,649</u>	<u>\$ 2,426,705</u>	<u>\$ 23,788,534</u>

(Continued)

**CITY OF CALLAWAY, FLORIDA**

**STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	Major Funds		Nonmajor Fund	Total
	Water	Sewer	Solid Waste	
<b>Reconciliation of operating income to net cash provided by operating activities</b>				
Operating income	\$ 545,254	\$ 1,163,354	\$ 414,311	\$ 2,122,919
Adjustment to reconcile operating income to net cash provided by operating activities:				
Depreciation	553,247	539,001	65,172	1,157,420
Change in operating assets and liabilities:				
(Increase) decrease in assets:				
Accounts receivable	(39,256)	(111,265)	2,308	(148,213)
Notes receivable	480,000	-	-	480,000
Deferred outflows - pension	12,089	8,635	20,857	41,581
Inventory	-	-	2,951	2,951
Increase (decrease) in liabilities:				
Accounts payable	65,759	(384,729)	3,560	(315,410)
Accrued liabilities	705	2,446	(107)	3,044
Compensated absences payable	11,421	6,602	9,396	27,419
Net pension liability	(58,065)	(41,476)	(73,984)	(173,525)
Deferred inflows - pension	28,981	20,701	3,000	52,682
Customer deposits	(31,168)	-	-	(31,168)
Net cash provided by operating activities	\$ 1,568,967	\$ 1,203,269	\$ 447,464	\$ 3,219,700
<b>Noncash investing, capital, and financing activities</b>				
Gain on investment in joint venture	\$ -	\$ 100,186	\$ -	\$ 100,186
Notes receivable from joint venture	-	490,500	-	490,500
Principal payments on debt from joint venture	-	(490,500)	-	(490,500)
Net noncash investing, capital and financing activities	\$ -	\$ 100,186	\$ -	\$ 100,186

The notes to the financial statements are an integral part of these statements.

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# CITY OF CALLAWAY, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2025

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### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Callaway, Florida (the “City”) was incorporated in 1963. The City's original charter was enacted in 1964. The present charter was enacted in 1996. The City is a political subdivision of the State of Florida and is located in Bay County. The City occupies approximately 12 square miles on the northern shore of East Bay. It operates under a commissioner-manager form of government and provides the following services: general government, public safety (fire control, law enforcement, protective inspections and emergency and disaster relief services), highways and streets, maintenance, parks and recreation, public improvements, planning and zoning, and utility (water, sewer and solid waste) services.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America applicable to governmental units and the Uniform Accounting System mandated by Chapter 218.33, Florida Statutes. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting in the United States of America.

#### **Reporting Entity**

As required by GAAP, this report presents the financial statements of the funds of the City (the primary government). In evaluating the City as a reporting entity, management has considered all potential component units for which the City may or may not be financially accountable and included within the City's financial statements. Management utilized criteria set forth in GASB Statement 61 for determining financial accountability of potential component units in evaluating potential component units. In accordance with GASB Statement 61, the City is financially accountable if it appoints a voting majority of the potential component unit's governing board, and it is able to impose its will on the organization, or there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

As of September 30, 2025, the City had one component unit, as defined by GASB Statement 61 as amended, which has been presented in the financial statements of the primary government using the blended presentation method and is presented as a governmental fund type with a fiscal year-end of September 30. The Callaway Community Redevelopment Agency (the “Agency”) was formed to prepare a community redevelopment plan for a designated geographic area within the City. The Agency's governing body is the same as the governing body of the City. The Agency functions as a department of the City. City management has operational and fiscal responsibility for the Agency's activities.

#### **Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide and fund financial statements. The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Interfund services provided and used have not been eliminated. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Government-Wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

**Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the flow of economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and thus have been recognized as revenues of the current fiscal period. Sales taxes, gasoline taxes, and other intergovernmental revenues collected and held by the state at year-end on behalf of the City, are also recognized as revenue. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Bay County Tax Collector bills and collects property taxes for the City in accordance with the laws of the State of Florida. Property taxes attach as an enforceable lien on property as of the date of assessment and remain in effect until discharge by payment. Taxes are payable when levied (on November 1, or as soon thereafter as the assessment roll becomes available to the Tax Collector).

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Measurement Focus and Basis of Accounting (Continued)**

The following is the current property tax calendar:

Lien date	January 1
Levy date	November 1
Due date	November 1
Delinquent date	April 1
Sale of tax certificates	by June 1

Discounts of 1% are granted for each month taxes are paid on or before February 28, with a maximum discount of 4% if paid by November 30. Revenue recognition criteria for property taxes under GASB requires that property taxes expected to be collected within 60 days of the current period be accrued. Current year ad valorem taxes, which are uncollected as of the end of the fiscal year, are generally immaterial in amount and highly susceptible to uncollectibility and, therefore, are not recorded as a receivable.

**Basis of Presentation**

The financial transactions of the City are recorded in individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's utility functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City also recognizes, as operating revenues, the portion of tap fees intended to recover the cost of connecting customers to the City's utility systems.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**CITY OF CALLAWAY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Basis of Presentation (Continued)**

GASB Statement 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise funds combined) for the determination of major funds. The City has used GASB Statement 34 minimum criteria for major fund determination to determine which funds are required to be reported as major funds. The following two broad classifications are used to categorize the fund types used by the City:

**Governmental Funds**

Governmental funds focus on the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) and not net income. The City has the following major governmental funds:

The *General Fund* is the City's primary operating fund and is used to account for all financial resources except those required to be accounted for in another fund.

The *Capital Improvements Fund* is used to account for the infrastructure tax revenues that are restricted for capital improvements related to infrastructure, such as street paving, storm water (drainage), and water and sewer distribution systems. Additionally, this fund accounts for revenues and expenditures associated with various capital grant projects.

The *Community Redevelopment Fund* is used to account for the tax increment development receipts and expenditures thereof.

**Proprietary Funds**

Proprietary funds focus on the determination of net income, changes in net position, financial position and cash flows. The following is a description of the City's major proprietary funds:

*Water Fund* – Accounts for the operations and activities related to the water system within the City.

*Sewer Fund* – Accounts for the operations and activities related to the sewer system within the City.

**Cash and Cash Equivalents**

Each fund's cash on hand, demand deposits, and short-term investments are considered cash and cash equivalents. For purposes of these statements, all highly liquid debt instruments (including restricted assets), with a maturity of three months or less when purchased, are considered to be cash equivalents.

**Deposits and Investments**

Section 218.415, Florida Statutes, requires the investment of surplus public funds and prescribes the instruments in which those investments are authorized. Specifically, allowable investments include:

- The State of Florida Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969.

# CITY OF CALLAWAY, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2025

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Deposits and Investments (Continued)

- Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- Interest-bearing time deposits or savings accounts in qualified public depositories.
- Direct obligations of the United States.

The City adheres strictly to the provisions of those cited statutes, as well as with Chapter 280, Florida Statutes, which requires the City to maintain deposits only with qualified public depositories. The City maintains a cash and investment pool available for use by all funds. Earnings from such investments are allocated to the respective funds based on applicable cash participation by each fund. In addition, restricted cash accounts and money market deposit accounts are separately maintained by several City funds in accordance with bond ordinances and other contractual agreements. Investments are stated at fair value, based on quoted market prices.

The City's cash and investment pool and certain individual funds participate in the Local Government Surplus Trust Fund - Florida PRIME, operated by Florida's State Board of Administration (SBA). The SBA is governed by Chapter 19-1 of the Florida Administrative Code (FAC). The FAC provides guidance and establishes the general operating procedures for the administration of the Local Government Surplus Trust Funds. Additionally, the Florida Auditor General performs an operational audit of activities and investments of the SBA. GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, applies to Florida PRIME. GASB Statement 31 outlines the two options for accounting and reporting for money market investment pools as either "2a-7 like" or fluctuating net asset value (NAV). GASB Statement 31 describes a "2a-7 like" pool as an external investment pool that is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will operate in a manner consistent with Rule 2a-7 under the Investment Company Act of 1940. Rule 2a-7 is the rule that permits money market funds to use amortized cost to maintain a constant NAV of \$1.00 per share, provided that such funds meet certain conditions. City investments with the SBA may be made or liquidated by wire on a same day basis, subject to limitations described in Note 3. These funds are considered a SEC "2a-7 like" fund and are recorded at fair value.

#### Receivables and Payables

Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans between funds outstanding at the end of the fiscal year are referred to as either "due to other funds" or "due from other funds" (i.e., the current portion of interfund loans) or "advances" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances" and are not eliminated in the process of consolidation.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Receivables and Payables (Continued)**

Services provided, deemed to be at market, or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation. All proprietary fund receivables are shown net of an allowance for uncollectibles. The City's allowance estimate is based on historical collection experience and a review of the current status of accounts receivable.

**Inventory and Prepaid Items**

Inventory is valued at cost using the first in/first out (FIFO) method. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased. A portion of the General Fund balance equal to the inventory amount has been reserved in the fund financial statements to indicate that it is not available for appropriation.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

**Restricted Assets**

Restricted assets are maintained in both the governmental and business-type activities. Certain proceeds of revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets because they are maintained in separate bank accounts and their use is limited by applicable bond covenants. The "reserve fund" account is used to report resources set aside to make up potential future deficiencies in the sinking fund account. Water meter deposits received from customers of the water and sewer system are placed in the water meter deposit trust account. This money is restricted to use as payment of the final customer bill or returned to the customer upon settlement of the final bill. Impact fees and special capital extension fees from customers are restricted in the water, sewer, and General Fund for future system improvements. Additionally, stormwater fees from customers are committed in the General Fund for future system improvements.

**Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, infrastructure, water and sewer distribution systems and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets costing in excess of \$5,000 with estimated useful lives in excess of one year. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized in proprietary funds as projects are constructed.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Capital Assets (Continued)**

Capital assets are stated at cost, except for contributed assets, which are recorded at acquisition value on the date received by the City. Property, plant and equipment of the primary government are depreciated/amortized using the straight-line method generally over the following estimated useful lives:

Buildings	20 - 50 years
Improvements other than buildings	20 - 50 years
System infrastructure	10 - 50 years
Vehicles	5 - 10 years
Machinery and equipment	3 - 15 years
Software	5 years

**Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. An estimated amount of accumulated sick leave is recorded based on historical employee usage even though the City does not have a policy to pay any amounts when employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. The City allows a maximum of no more than 240 hours for annual leave accumulation as of December 31<sup>st</sup> of any given year. A liability for these amounts is reported in governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

The City estimates that all compensated absences accrued at September 30, 2025 will be used within one year. This estimate is based on historical usage of leave being substantially equal to the balance at year-end. Therefore, compensated absences are reported as current liabilities in these financial statements.

The policy of the City for accruing annual and sick leave per pay period is as follows:

Years of Employment	General Employees	Fire Department
Year 1	2 hours	2.4 hours
Years 2 - 5	4 hours	4.8 hours
Years 5 - 10	5 hours	6.0 hours
Years 10 or more	6 hours	7.2 hours
 Sick leave	 4 hours	 4.8 hours

Upon termination of employment with two-week notice, employees will be paid for accumulated annual leave, but accumulated sick leave is forfeited.

# CITY OF CALLAWAY, FLORIDA

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2025

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### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary funds statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

The difference between the reacquisition price (new debt) and the net carrying value of the old debt creates a deferred gain/loss from advance refunding of debt. This difference is deferred and amortized as a component of interest expense using the bonds outstanding method over the shorter of the remaining life of the old debt or the life of the new debt. The deferred account is offset against the new liability.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, gains/loss from refunding, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums and gains from refundings received on debt issuances are reported as other financing sources while discounts and losses from refundings on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Net Pension Liability**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement Systems (FRS) and Health Insurance Subsidy (HIS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by FRS. For this purpose, benefit payments (including refunds of employee contributions, if any) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Capitalization of Interest**

In prior years interest costs related to bond issues were capitalized during the construction period in the business-type activities. During the year ended September 30, 2020, the City implemented GASB 89 and is no longer capitalizing interest.

#### **Fund Balance**

GASB Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

CITY OF CALLAWAY, FLORIDA

NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Fund Balance (Continued)**

Fund balance classifications, under GASB Statement 54, are as follows:

*Nonspendable* – includes amounts that are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, deposits, prepaids, and advances to other funds.

*Restricted* – includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

*Committed* – includes fund balance amounts that can be used only for the specific purposes that are internally imposed by a formal action (Resolution) of the government's highest level of decision making authority, the City Commission. Commitments may be changed or lifted only by the City taking the same formal action (Resolution) that imposed the constraint. Contractual obligations are included to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual obligations.

*Assigned* – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Intent is expressed by the City Commission or a body (for example: a budget or finance committee) or official to which the City Commission has delegated the authority to assign amounts to be used for specific purposes. This indicates that resources in these funds are, at a minimum, intended to be used for the purposes of that fund. The City Commission has not authorized a specific party to assign fund balance. The City Commission may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's budget.

*Unassigned* – includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed on fund balances. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification with the General Fund. The General Fund is the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance. The City's General Fund formal fund balance policy establishes a targeted minimum reserve balance in its unassigned fund balance equal to 17%, or a two-month reserve amount, of the current fiscal year operating expenditures and transfers out budgeted for the fund. The City was in compliance with this policy as of year-end.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

**CITY OF CALLAWAY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Net Position**

Net position is classified in three categories. The general meaning of each is as follows:

Net investment in capital assets – represents the cost of capital assets, less accumulated depreciation reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets.

Restricted – this category includes resources restricted by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. The government-wide statement of net position reports \$20,474,393 of restricted net position, which is restricted by enabling legislation.

Unrestricted – indicates that portion of net position that is available for future periods.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources, as they are needed.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 6 and Note 9 for additional information on the City's deferred outflows of resources.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represent an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The City currently has one item that qualifies for reporting in this category which relates to the City's pension plan. See Note 6 for additional information on the City's deferred inflows of resources related to pensions.

**Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

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**NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**Budgets**

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted by ordinance for all governmental and proprietary funds. However, budgets for proprietary funds are not legally required to be reported on and are not included in these financial statements. All appropriations lapse at fiscal year-end except for appropriations related to multi-year capital projects. Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Chapter 129, Florida Statutes, governs the manner in which the budget may be legally amended once it has been approved.

The City sets the legal level of budgetary control at the departmental level within each fund. Only the City Commission can approve budget amendments for each department's expenditure line items. However, in the case of an emergency, the City Manager can exceed expenditures in department line items and retrospectively present an amendment to the Commission. The schedule of expenditures by department budget and actual is presented in the financial statements to demonstrate compliance with these policies.

If, during the fiscal year, additional revenue becomes available for appropriations in excess of those estimated in the budget, the City Commission by resolution can make supplemental appropriations for the year. During the current fiscal year, various supplemental appropriations were approved by the City Commission. Budgetary data presented in the accompanying basic financial statements in the final budgeted amounts column represents the final budgetary data. In this column, the effects of budget amendments have been applied to original budgetary data.

**Encumbrances**

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources that are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as commitments of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year. All encumbrances were closed at the end of the year. Therefore, no provision for encumbrances has been made at September 30, 2025.

**NOTE 3 – DEPOSITS AND INVESTMENTS**

*Deposit policies* – The City's cash and cash equivalents (including restricted assets) include cash on hand, demand deposits, short-term highly liquid debt instruments with original maturities of three months or less from the date of acquisition, pooled investments and money market funds.

*Investment policies* – The types of investments, which can be made by the City, are restricted by state statutes and other contractual agreements. A description of the requirements and the types of investments allowed can be found in Note 1.

**CITY OF CALLAWAY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2025**

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**NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)**

**Deposits**

*Custodial credit risk* – There is a risk that in the event of failure of a depository financial institution, the government will not be able to recover their deposits. It is the City's policy to maintain its deposits only with qualified public depositories as defined in Chapter 280, Florida Statutes. The provisions of this statute allow qualified public depositories to participate in a multiple financial institution collateral pool to ensure security for public deposits. All qualified public depositories must place with or in the name of the Chief Financial Officer of the State of Florida, collateral in the amount of the average daily balance of public deposits multiplied by the average monthly balance of public deposits or 125% of the average daily balance of public deposits greater than capital. In the event of default by a qualified public depository, excess losses over insurance and collateral will be recovered through assessments from all qualified public depositories of the same type as the depository in default. Under this method, all City's deposits are considered fully insured. The City has no further custodial credit risk policy.

**Investments**

At September 30, 2025, the City held \$2,796,155 in money market funds which are considered cash equivalents for reporting purposes and are not subject to interest rate risk.

*Interest rate risk* – The City does not have a formal policy relating to interest rate risk.

The City has \$12,616 invested in SBA's Florida PRIME at September 30, 2025, which is stated at amortized cost. Florida PRIME's current credit rating is AAAM as rated by Standard and Poor's. The weighted average maturity (WAM) of Florida PRIME at September 30, 2025 is 35 days. The next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2025 is 75 days.

*Credit risk* – This is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its deposits, investments or collateral securities that are in the possession of the outside party. All the City's investments are excluded from the definition of custodial credit risk. The City has no investment policy regarding credit risk.

*Concentrations of credit risk* – The City places no limits on the amount it may invest on any one issuer. As of September 30, 2025, the City did not hold any deposits or investments that were considered to be a concentration of credit risk.

Investments are stated at amortized cost in accordance with GASB 79. Per GASB 79, if a participant has an investment in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost it should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates) in notes to the financial statements.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

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**NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)**

**Investments (Continued)**

Chapter 218.409(8)(a), Florida Statutes, states, the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the Executive Director may extend the moratorium until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days.

As of September 30, 2025, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 4 – ACCOUNTS RECEIVABLE**

Accounts receivable at September 30, 2025 were as follows:

	<b>General Fund</b>	<b>Capital Improvements Fund</b>	<b>Water Fund</b>	<b>Sewer Fund</b>
Accounts receivable	\$ 300,668	\$ -	\$ 344,605	\$ 898,045
Due from other governments	2,414,213	1,215,426	-	-
Note receivable - Bay County	-	-	2,880,000	-
Less allowance for doubtful accounts	(415)	-	(2,046)	(5,331)
	<u>\$ 2,714,466</u>	<u>\$ 1,215,426</u>	<u>\$ 3,222,559</u>	<u>\$ 892,714</u>

	<b>Solid Waste Fund</b>	<b>Total</b>
Accounts receivable	\$ 87,544	\$ 1,630,862
Due from other governments	-	3,629,639
Note receivable - Bay County	-	2,880,000
Less allowance for doubtful accounts	(949)	(8,741)
	<u>\$ 86,595</u>	<u>\$ 8,131,760</u>

**Due from Other Governments**

Amounts due from other governments in the General Fund relate to the half-cent sales tax, grant revenues, and other intergovernmental revenue.

**Note Receivable – Bay County**

On February 14, 2025, the City agreed to sale property known as the Callaway Booster Station to Bay County, Florida in the amount of \$3,600,000 and established an intergovernmental note receivable for the same amount. Annual principal payments of \$240,000 are due by January 1 of each year through 2036. This note does not bear interest. As of September 30, 2025, the remaining note receivable balance due was \$2,880,000.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 5 – CAPITAL ASSETS**

Capital asset balances and activity for the year ended September 30, 2025 were as follows:

	Beginning Balance	Additions	Deletions	Net Transfers	Ending Balance
<b>Governmental activities</b>					
Capital assets not being depreciated					
Land	\$ 898,293	\$ 10,000	\$ -	\$ -	\$ 908,293
Construction in progress	6,107,886	774,107	-	(3,660,764)	3,221,229
Total assets not being depreciated	<u>7,006,179</u>	<u>784,107</u>	<u>-</u>	<u>(3,660,764)</u>	<u>4,129,522</u>
Capital assets being depreciated					
Buildings	5,341,487	288,147	(5,863)	12,000	5,635,771
Improvements other than buildings	22,960,075	3,140,242	(27,173)	3,648,764	29,721,908
Vehicles	2,224,103	179,889	-	-	2,403,992
Machinery and equipment	4,754,723	168,683	(118,847)	-	4,804,559
Total assets being depreciated	<u>35,280,388</u>	<u>3,776,961</u>	<u>(151,883)</u>	<u>3,660,764</u>	<u>42,566,230</u>
Less accumulated depreciation					
Buildings	(2,031,846)	(171,871)	5,863	-	(2,197,854)
Improvements other than buildings	(6,528,789)	(854,514)	19,405	-	(7,363,898)
Vehicles	(1,148,215)	(209,362)	-	-	(1,357,577)
Machinery and equipment	(3,593,043)	(236,198)	115,124	-	(3,714,117)
Total accumulated depreciation	<u>(13,301,893)</u>	<u>(1,471,945)</u>	<u>140,392</u>	<u>-</u>	<u>(14,633,446)</u>
Total assets depreciated, net	<u>21,978,495</u>	<u>2,305,016</u>	<u>(11,491)</u>	<u>3,660,764</u>	<u>27,932,784</u>
Governmental activities, net	<u>\$ 28,984,674</u>	<u>\$ 3,089,123</u>	<u>\$ (11,491)</u>	<u>\$ -</u>	<u>\$ 32,062,306</u>
<b>Business-type activities</b>					
Capital assets not being depreciated					
Land	\$ 257,353	\$ -	\$ -	\$ -	\$ 257,353
Construction in progress	1,265,361	282,370	-	-	1,547,731
Total assets not being depreciated	<u>1,522,714</u>	<u>282,370</u>	<u>-</u>	<u>-</u>	<u>1,805,084</u>
Capital assets being depreciated					
Buildings and improvements	7,559,062	-	-	-	7,559,062
Utility systems	21,910,136	190,005	-	-	22,100,141
Vehicles	2,150,338	101,335	(229,546)	-	2,022,127
Machinery and equipment	2,533,447	-	(183,332)	-	2,350,115
Total assets being depreciated	<u>34,152,983</u>	<u>291,340</u>	<u>(412,878)</u>	<u>-</u>	<u>34,031,445</u>
Less accumulated depreciation					
Buildings and improvements	(5,345,297)	(167,080)	-	-	(5,512,377)
Utility systems	(8,890,126)	(689,142)	-	-	(9,579,268)
Vehicles	(1,341,578)	(191,124)	229,546	-	(1,303,156)
Machinery and equipment	(1,792,665)	(110,074)	182,683	-	(1,720,056)
Total accumulated depreciation	<u>(17,369,666)</u>	<u>(1,157,420)</u>	<u>412,229</u>	<u>-</u>	<u>(18,114,857)</u>
Total assets depreciated, net	<u>16,783,317</u>	<u>(866,080)</u>	<u>(649)</u>	<u>-</u>	<u>15,916,588</u>
Business-type activities, net	<u>\$ 18,306,031</u>	<u>\$ (583,710)</u>	<u>\$ (649)</u>	<u>\$ -</u>	<u>\$ 17,721,672</u>

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

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**NOTE 5 – CAPITAL ASSETS (CONTINUED)**

Depreciation expense was charged to function/programs of the City as follows:

<b>Governmental activities</b>	
General government	\$ 85,840
Public safety	265,516
Highways and streets	603,042
Maintenance	17,440
Culture and recreation	500,107
Total depreciation expense, governmental activities	<u>\$ 1,471,945</u>
<b>Business-type activities</b>	
Water	\$ 553,247
Sewer	539,001
Solid waste	65,172
Total depreciation expense, business-type activities	<u>\$ 1,157,420</u>

**NOTE 6 – PENSION PLANS**

**Defined Benefit Plans**

The City participates in two defined benefit pension plans (Plans) that are administered by the State of Florida, Department of Management Services, Division of Retirement. The Plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the Plans. That report is available from the Florida Department of Management Services' website at [www.dms.myflorida.com](http://www.dms.myflorida.com).

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retirees' Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 6 – PENSION PLANS (CONTINUED)**

**Benefits Provided**

Benefits under FRS are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

**Contributions**

The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3% of their salary to FRS. The employer's contribution rates for the period October 1, 2024 through June 30, 2025, and July 1, 2025 through September 30, 2025, were as follows: Regular Class 13.63% and 14.03%, Senior Management 34.52% and 33.24%, Elected Officials 58.68% and 54.57%, and DROP Participants 21.13% and 22.02%.

The City's contributions for the year ended September 30, 2025 were \$702,699 to FRS and \$93,187 to HIS.

**Pension Liabilities and Pension Expense**

In its financial statements for the year ended September 30, 2025 the City reported a liability for its proportionate shares of the net pension liabilities. The net pension liabilities were measured as of June 30, 2025, and the total pension liabilities used to calculate the net pension liability were determined by an actuarial valuation dated July 1, 2025. The City's proportions of the net pension liabilities were based on the City's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

	<b>FRS</b>	<b>HIS</b>	<b>Total</b>
Net pension liability	\$ 3,584,855	\$ 1,325,053	\$ 4,909,908
Proportion at:			
Current measurement date	0.011550950%	0.010337890%	
Prior measurement date	0.010954190%	0.010011470%	
Pension expense (benefit)	\$ 484,493	\$ 68,600	\$ 553,093

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 6 – PENSION PLANS (CONTINUED)**

As of September 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	FRS		HIS		Totals	
	Deferred Outflows	Deferred Inflows	Deferred Outflows	Deferred Inflows	Deferred Outflows	Deferred Inflows
Differences between expected and actual experience	\$ 382,900	\$ -	\$ 7,910	\$ 2,102	\$ 390,810	\$ 2,102
Change of assumptions	416,295	-	11,728	320,496	428,023	320,496
Net difference between projected and actual earnings on Pension Plan investments	-	598,527	-	1,103	-	599,630
Changes in proportion and differences between City Pension Plan contributions and proportionate share of contributions	384,936	13,319	152,861	6,412	537,797	19,731
City Pension Plan contributions subsequent to the measurement date	186,552	-	24,417	-	210,969	-
Total	<u>\$ 1,370,683</u>	<u>\$ 611,846</u>	<u>\$ 196,916</u>	<u>\$ 330,113</u>	<u>\$ 1,567,599</u>	<u>\$ 941,959</u>

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year-end will be recognized as a reduction of the net pension liability in the reporting period ending September 30, 2026. Other pension related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending	FRS	HIS
September 30:		
2026	\$ 1,656,800	\$ (34,770)
2027	(294,369)	(41,628)
2028	(440,534)	(35,048)
2029	(349,612)	(28,087)
2030	-	(18,081)
Thereafter	-	-
	<u>\$ 572,285</u>	<u>\$ (157,614)</u>

**Actuarial Assumptions**

The total pension liability for each of the defined benefit plans, measured as of June 30, 2025, was determined by an actuarial valuation dated July 1, 2025, using the individual entry age normal actuarial cost method and the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary increases	3.25%	3.25%
Investment rate of return	6.70%	N/A
Discount rate	6.70%	5.20%

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 6 – PENSION PLANS (CONTINUED)**

**Actuarial Assumptions (Continued)**

Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB.

For both plans, the actuarial assumptions used in the valuation dated July 1, 2025 were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The following changes in key actuarial assumptions occurred in 2025:

HIS: The municipal bond index rate and the discount rate used to determine the total pension liability increased from 3.93% to 5.20%.

The long-term expected investment rate of return was not based on historical returns, but instead was based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class:

<u>Asset Class</u>	<u>Target Allocation <sup>(1)</sup></u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	3.2%	3.2%	1.1%
Fixed income	29.0%	5.5%	5.4%	4.0%
Global equity	45.0%	8.5%	6.9%	18.3%
Real estate	12.0%	8.4%	7.1%	16.8%
Private equity	11.0%	12.4%	8.8%	28.4%
Strategic investments	2.0%	6.5%	6.1%	8.7%
Total	<u>100.0%</u>			
Assumed Inflation - Mean			2.4%	1.5%

<sup>(1)</sup> As outlined in the Pension Plan's investment policy.

**Discount Rate**

The discount rate used to measure the total pension liability for FRS was 6.70%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because HIS is essentially funded on a pay-as-you-go basis, a municipal bond rate of 5.20% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 6 – PENSION PLANS (CONTINUED)**

**Sensitivity Analysis**

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the employer’s proportionate share of the net pension liability if the discount rate was 1% higher or 1% lower than the current discount rate.

	FRS			HIS		
	1% Decrease (5.70%)	Current Discount Rate (6.70%)	1% Increase (7.70%)	1% Decrease (4.20%)	Current Discount Rate (5.20%)	1% Increase (6.20%)
City's proportionate share of the net pension liability	\$ 7,035,218	\$ 3,584,855	\$ 692,116	\$ 1,494,211	\$ 1,325,053	\$ 1,183,184

**Pension Plan Fiduciary Net Position**

Detailed information regarding the pension plans’ fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

**Payables to the Pension Plan**

At September 30, 2025, the City reported a payable in the amount of \$0 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2025.

**Defined Contribution Plan**

Pursuant to Chapter 121, Florida Statutes, the Florida Legislature created the Florida Retirement Investment Plan (FRS Investment Plan), a defined contribution pension plan qualified under Section 401(a) of the Internal Revenue Code. The FRS Investment Plan is an alternative available to members of the Florida Retirement System in lieu of the defined benefit plan. There is a uniform contribution rate covering both the defined benefit and defined contribution plans, depending on membership class. Required employer contributions made to the plan during the year ended September 30, 2025 totaled \$280,955.

**NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS PLAN (OPEB)**

The City administers a single-employer OPEB plan. The purpose of this plan is to account for the implicit rate subsidy the City provides to its retirees. Florida Statutes require that governments provide their retirees access to the same health insurance programs as their current employees at the same rates. Since the inclusion of retirees results in higher overall health insurance costs to the City which cannot be passed on to the retirees, it in effect results in what is called the implicit rate subsidy. This is the only post-employment benefit the City provides its retirees other than its pension plan.

As of and for the year ended September 30, 2025, and for several years prior, the participation rate for retirees in the plan have been 0%. As such, no liability has been recorded in the City’s financial statements pursuant to GASB Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 8 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; workers' compensation claims and natural disasters. The City purchases commercial insurance for these risks of loss. There has been no significant reduction in insurance coverage from the prior year. Commercial insurance coverage has been sufficient to cover all claims made in the prior three fiscal years.

**NOTE 9 – LONG-TERM DEBT**

Long-term debt activity for the year ended September 30, 2025 is summarized as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
<b>Governmental activities</b>					
Note payable from direct borrowing	\$ 2,250,000	\$ -	\$ (2,250,000)	\$ -	\$ -
Net pension liability	4,878,503	2,329,587	(2,985,569)	4,222,521	-
Compensated absences	182,650	190,455	(66,645)	306,460	306,460
<b>Total governmental activities</b>	<u>\$ 7,311,153</u>	<u>\$ 2,520,042</u>	<u>\$ (5,302,214)</u>	<u>\$ 4,528,981</u>	<u>\$ 306,460</u>
<b>Business-type activities</b>					
Bonds payable	\$ 13,075,000	\$ -	\$ (800,000)	\$ 12,275,000	\$ 840,000
Unamortized bond premium	487,002	-	(37,948)	449,054	-
Notes payable from direct borrowing	997,000	-	(490,500)	506,500	506,500
Net pension liability	860,912	379,235	(552,760)	687,387	-
Compensated absences	25,178	43,413	(15,994)	52,597	52,597
<b>Total business-type activities</b>	<u>\$ 15,445,092</u>	<u>\$ 422,648</u>	<u>\$ (1,897,202)</u>	<u>\$ 13,970,538</u>	<u>\$ 1,399,097</u>

For the governmental activities, the net pension liability is generally liquidated by the General Fund.

**Revenue Bonds**

On December 1, 2015, the City issued \$15,910,000 Capital Improvement Revenue Refunding Bonds, Series 2015 at a premium of \$825,372. The proceeds of the issuance, along with an additional \$3,867,362 in City funds, were used to refund \$18,625,000 outstanding Capital Improvement Revenue Bonds, Series 2007. The funds were deposited into an irrevocable trust with an escrow agent to provide for all future debt service payments on the 2007 Series Refunded Bonds. As a result, \$18,625,000 of the 2007 series bonds are considered to be defeased, and the City's liability associated with those bonds has been removed from the financial statements. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$1,658,954. The difference is reported as a deferred amount on refunding. The City completed the refunding to reduce its debt service over 22 years by \$2,456,218 and obtain an economic gain of \$1,352,471.

The bonds are payable solely from and secured by a lien on a pledge of: (i) the Sales Tax Revenues, (ii) the Electric Public Service Tax, (iii) until applied in accordance with the provisions of the Indenture, the proceeds of the Series 2015 Bonds, and (iv) all moneys, including investments thereof, in the funds and accounts established under the Indenture, other than the Rebate Fund. Interest varies from 3% to 5%, principal payable annually on August 1, commencing August 1, 2025, interest payable semiannually on August 1 and February 1, commencing on February 1, 2016. Final maturity is on August 1, 2037.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 9 – LONG-TERM DEBT (CONTINUED)**

**Revenue Bonds (Continued)**

For the year ended September 30, 2025, principal and interest payments on the bonds were 24% of pledged revenues. The total principal and interest remaining to be paid on the bonds is \$22,322,300. Principal and interest paid for the current year and total pledged revenues were \$654,581 and \$2,560,071, respectively. As of September 30, 2025, the remaining liability outstanding on the bonds were \$12,275,000.

**Notes**

During the year ended September 30, 2021, the City requested a community disaster loan (CDL) amount of \$3,157,092 through the Department of Homeland Security Federal Emergency Management Agency. \$2,250,000 was approved and drawn down. All disaster related qualifications were finalized during the current year and this loan was fully forgiven by the Department.

State of Florida State Revolving Loan Fund Program for the joint venture (Military Point Advanced Wastewater Treatment Facility) between Bay County, City of Callaway, City of Springfield, City of Parker, and (formerly) the Town of Cedar Grove. The funds are being used directly by the joint venture with Bay County, Florida, and the City of Callaway as joint obligors. The note payments are made directly by the joint venture. The note carries an interest rate of 2.82%. Payments of \$1,000,150 are due semiannually beginning September 1, 1999. The note is collateralized by the net revenues of the Military Point Advanced Wastewater Treatment Facility. As obligor, the City of Callaway has reported one half of the liability on these financial statements with the remaining half reported by Bay County, Florida. The City is also contingently liable for the half reported by Bay County, Florida. As of September 30, 2025, the remaining liability outstanding on the loan was \$506,500.

The annual requirements to amortize all debt outstanding as of September 30, 2025 are outlined in the table below:

<b>Fiscal Year</b>	<b>Revenue Bonds</b>			<b>Notes</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2026	\$ 840,000	\$ 472,831	\$ 1,312,831	\$ 506,500	\$ 16,765	\$ 523,265
2027	865,000	447,631	1,312,631	-	-	-
2028	895,000	421,681	1,316,681	-	-	-
2029	920,000	393,713	1,313,713	-	-	-
2030	950,000	363,813	1,313,813	-	-	-
2031-2035	5,325,000	1,244,725	6,569,725	-	-	-
2036-2037	2,480,000	140,250	2,620,250	-	-	-
	<u>\$ 12,275,000</u>	<u>\$ 3,484,644</u>	<u>\$ 15,759,644</u>	<u>\$ 506,500</u>	<u>\$ 16,765</u>	<u>\$ 523,265</u>

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 10 – INTERFUND BALANCES AND TRANSFERS**

There were no interfund activity for short-term operating purposes at September 30, 2025.

The composition of interfund transfers as of September 30, 2025 are as follows:

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>
Sewer Fund	Capital Improvements Fund	\$ 125,761
		<u>\$ 125,761</u>

The transfer above was to move funds for capital outlays from the Capital Improvements Fund to the Sewer Fund.

**NOTE 11 – JOINT VENTURE**

The City of Callaway, Florida, in alliance with Bay County, Florida, the cities of Springfield and Parker, Florida and the former Town of Cedar Grove joined efforts in 1996 to supply existing and expanded wastewater treatment and disposal services. The mission of this partnership is to provide these services in an economical, efficient, and environmentally appropriate manner to their respective citizenry. This venture, known as the Military Point Advanced Wastewater Treatment Facility (MPAWTF), has constructed a 7.0 million gallons per day (MGD) advanced wastewater facility. The operations of the plant began in July 1999. Costs of the project were funded through a combination of a State of Florida revolving trust fund loan and a bond issue between Bay County and the City of Callaway, and MPAWTF.

MPAWTF is owned and governed by Bay County, Florida and the cities of Callaway, Parker and Springfield, Florida. The City of Callaway's capacity percentage in the joint venture is 30.545% as of September 30, 2025. One owner is selected by the others to be responsible for operating MPAWTF. The owner delegated to be the operator is Bay County, Florida. The operator of MPAWTF, in accordance with the interlocal agreement, prepares MPAWTF's annual budget, sets treatment rates, and collects funds sufficient to pay debt service; costs of operations and maintenance; renewal and replacement; and enhancements to reserves.

The results of operations and cash flows are accounted for within the financial statements of MPAWTF. The City's interest in equity is reported within the City's Sewer Fund. As of September 30, 2025, the City's portion of the equity of the venture was \$9,536,833. Complete financial statements for MPAWTF may be obtained from the operator at P.O. Box 2269, Panama City, Florida 32402.

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

**NOTE 11 – JOINT VENTURE (CONTINUED)**

As of September 30, 2025, MPAWTF owes the City \$1,056,505 for excess funds accumulated in the repair and replacement account and reserve account. This balance has been recorded in the Sewer Fund as "due from joint venture." In addition, the City is owed \$506,500 at September 30, 2025, from MPAWTF for the outstanding obligation of MPAWTF to the City for half of the Wastewater System Revenue Refunding Bonds, Series 2014 issued in the City's name. The bond proceeds were transferred to MPAWTF and used for capital expansion. The outstanding obligation of the City related to these bonds, which are reported as debt in the City's Sewer Fund is \$506,500 at September 30, 2025. Condensed financial statements for MPAWTF are as follows:

**Statement of Net Position  
September 30, 2025**

<b>Assets</b>	
Current assets	\$ 11,186,260
Noncurrent assets	<u>20,861,789</u>
Total assets	<u>32,048,049</u>
<b>Deferred outflows of resources</b>	
Deferred loss on bond refunding	<u>82,142</u>
<b>Liabilities</b>	
Current liabilities	5,390,315
Noncurrent liabilities	<u>739,613</u>
Total liabilities	<u>6,129,928</u>
<b>Net position</b>	<u><u>\$ 26,000,263</u></u>

**Statement of Activities  
For the Year Ended September 30, 2025**

Operating revenues	\$ 6,825,780
Operating expenses	<u>(6,622,187)</u>
Net operating loss	203,593
Nonoperating revenues, net	<u>100,657</u>
Net income before distributions to owners	304,250
Distribution to owners	<u>180,981</u>
Change in net position	<u>123,269</u>
Net position, beginning of year	<u>25,876,994</u>
Net position, end of year	<u><u>\$ 26,000,263</u></u>

**CITY OF CALLAWAY, FLORIDA**

**NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2025**

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**NOTE 11 – JOINT VENTURE (CONTINUED)**

During the year ended September 30, 2025 the City of Callaway's investment in joint venture increased \$48,869 as follows:

City's share of net income	\$ (54,716)
Distribution to City	(44,065)
City's increase in reserve requirements	147,650
Increase in investment in joint venture	<u>\$ 48,869</u>

**NOTE 12 – COMMITMENTS AND CONTINGENCIES**

**Law Enforcement Services**

The City entered into an agreement with the Bay County Sheriff's Office in September 2017 (amended November 2017) to provide law enforcement services to the City for \$1,697,875 for the year ending September 30, 2018. This agreement includes an automatic renewal for a one-year term at 105% of the previous fiscal year amount. The City paid Bay County Sheriff's Office \$2,656,718 for the year ended September 30, 2025.

**Construction Commitments**

As of September 30, 2025, the City had outstanding construction commitments for various infrastructure projects in the approximate amount of \$15,535,000.

**NOTE 13 – SUBSEQUENT EVENT**

The City has evaluated all subsequent events through June 1, 2026, the date the financial statements were available to be issued.

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**REQUIRED SUPPLEMENTARY INFORMATION**

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**CITY OF CALLAWAY, FLORIDA**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
FLORIDA RETIREMENT SYSTEM PENSION PLAN**

Reporting period ending Measurement date	<b>9/30/2025</b> <b>6/30/2025</b>	<b>9/30/2024</b> <b>6/30/2024</b>	<b>9/30/2023</b> <b>6/30/2023</b>	<b>9/30/2022</b> <b>6/30/2022</b>	<b>9/30/2021</b> <b>6/30/2021</b>
City's proportion of the FRS net pension liability	0.01155%	0.01095%	0.01054%	0.00975%	0.00902%
City's proportionate share of the FRS net pension liability	\$ 3,584,855	\$ 4,237,596	\$ 4,198,114	\$ 3,626,862	\$ 681,551
City's covered payroll	4,669,171	4,295,387	3,894,117	3,367,552	2,963,362
City's proportionate share of the pension liability as a percentage of its covered payroll	76.78%	98.65%	107.81%	107.70%	23.00%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	87.26%	83.70%	82.38%	82.89%	96.40%
Reporting period ending Measurement date	<b>9/30/2020</b> <b>6/30/2020</b>	<b>9/30/2019</b> <b>6/30/2019</b>	<b>9/30/2018</b> <b>6/30/2018</b>	<b>9/30/2017</b> <b>6/30/2017</b>	<b>9/30/2016</b> <b>6/30/2016</b>
City's proportion of the FRS net pension liability	0.00937%	0.00991%	0.00927%	0.00950%	0.01014%
City's proportionate share of the FRS net pension liability	\$ 4,060,898	\$ 3,413,862	\$ 2,791,916	\$ 2,811,160	\$ 2,561,574
City's covered payroll	3,164,241	2,858,172	2,325,831	2,325,831	2,245,083
City's proportionate share of the pension liability as a percentage of its covered payroll	128.34%	119.44%	120.04%	120.87%	114.10%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	78.85%	82.61%	84.26%	83.89%	84.88%

**CITY OF CALLAWAY, FLORIDA**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
FLORIDA RETIREMENT SYSTEM PENSION PLAN**

Reporting period ending	<b>9/30/2025</b>	<b>9/30/2024</b>	<b>9/30/2023</b>	<b>9/30/2022</b>	<b>9/30/2021</b>
Measurement date	<b>6/30/2025</b>	<b>6/30/2024</b>	<b>6/30/2023</b>	<b>6/30/2022</b>	<b>6/30/2021</b>
Contractually required FRS contribution	\$ 702,699	\$ 625,139	\$ 553,963	\$ 438,711	\$ 366,350
FRS contributions in relation to the contractually required FRS contribution	702,699	625,139	553,963	438,711	366,350
FRS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 4,707,880	\$ 4,334,830	\$ 4,094,017	\$ 3,529,643	\$ 3,095,194
FRS contributions as a percentage of covered payroll	14.93%	14.42%	13.53%	12.43%	11.84%

Reporting period ending	<b>9/30/2020</b>	<b>9/30/2019</b>	<b>9/30/2018</b>	<b>9/30/2017</b>	<b>9/30/2016</b>
Measurement date	<b>6/30/2020</b>	<b>6/30/2019</b>	<b>6/30/2018</b>	<b>6/30/2017</b>	<b>6/30/2016</b>
Contractually required FRS contribution	\$ 315,363	\$ 311,168	\$ 269,141	\$ 232,516	\$ 207,481
FRS contributions in relation to the contractually required FRS contribution	315,363	311,168	269,141	232,516	207,481
FRS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 2,918,991	\$ 3,126,064	\$ 2,696,095	\$ 2,325,831	\$ 2,245,083
FRS contributions as a percentage of covered payroll	10.80%	9.95%	9.98%	10.00%	9.24%

**CITY OF CALLAWAY, FLORIDA**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
HEALTH INSURANCE SUBSIDY PENSION PLAN**

Reporting period ending Measurement date	<u>9/30/2025</u> <u>6/30/2025</u>	<u>9/30/2024</u> <u>6/30/2024</u>	<u>9/30/2023</u> <u>6/30/2023</u>	<u>9/30/2022</u> <u>6/30/2022</u>	<u>9/30/2021</u> <u>6/30/2021</u>
City's proportion of the HIS net pension liability	0.01034%	0.01001%	0.01034%	0.00910%	0.00823%
City's proportionate share of the HIS net pension liability	\$ 1,325,053	\$ 1,501,819	\$ 1,541,543	\$ 964,193	\$ 1,009,515
City's covered payroll	4,669,171	4,295,387	3,894,117	3,367,552	2,963,362
City's proportionate share of the pension liability as a percentage of its covered payroll	28.38%	34.96%	39.59%	28.63%	34.07%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	6.36%	4.80%	4.12%	4.81%	3.56%
Reporting period ending Measurement date	<u>9/30/2020</u> <u>6/30/2020</u>	<u>9/30/2019</u> <u>6/30/2019</u>	<u>9/30/2018</u> <u>6/30/2018</u>	<u>9/30/2017</u> <u>6/30/2017</u>	<u>9/30/2016</u> <u>6/30/2016</u>
City's proportion of the HIS net pension liability	0.00835%	0.00855%	0.00826%	0.00833%	0.00881%
City's proportionate share of the HIS net pension liability	\$ 1,019,586	\$ 956,222	\$ 874,375	\$ 891,081	\$ 1,026,898
City's covered payroll	3,164,241	2,858,172	2,325,831	2,325,831	2,245,083
City's proportionate share of the pension liability as a percentage of its covered payroll	32.22%	33.46%	37.59%	38.31%	45.74%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	3.00%	2.63%	2.15%	1.64%	0.97%

**CITY OF CALLAWAY, FLORIDA**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
HEALTH INSURANCE SUBSIDY PENSION PLAN**

Reporting period ending Measurement date	<b>9/30/2025</b> <b>6/30/2025</b>	<b>9/30/2024</b> <b>6/30/2024</b>	<b>9/30/2023</b> <b>6/30/2023</b>	<b>9/30/2022</b> <b>6/30/2022</b>	<b>9/30/2021</b> <b>6/30/2021</b>
Contractually required HIS contribution	\$ 93,187	\$ 92,959	\$ 70,722	\$ 57,566	\$ 50,564
HIS contributions in relation to the contractually required HIS contribution	93,187	92,959	70,722	57,566	50,564
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 4,707,880	\$ 4,334,830	\$ 4,094,017	\$ 3,529,643	\$ 3,095,194
HIS contributions as a percentage of covered payroll	1.98%	2.14%	1.73%	1.63%	1.63%

Reporting period ending Measurement date	<b>9/30/2020</b> <b>6/30/2020</b>	<b>9/30/2019</b> <b>6/30/2019</b>	<b>9/30/2018</b> <b>6/30/2018</b>	<b>9/30/2017</b> <b>6/30/2017</b>	<b>9/30/2016</b> <b>6/30/2016</b>
Contractually required HIS contribution	\$ 47,728	\$ 48,016	\$ 44,765	\$ 38,609	\$ 37,268
HIS contributions in relation to the contractually required HIS contribution	47,728	48,016	44,765	38,609	37,268
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 2,918,991	\$ 3,126,064	\$ 2,696,095	\$ 2,325,831	\$ 2,245,083
HIS contributions as a percentage of covered payroll	1.64%	1.54%	1.66%	1.66%	1.66%

**OTHER SUPPLEMENTARY INFORMATION**

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**CITY OF CALLAWAY, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES—BUDGET AND ACTUAL  
CAPITAL PROJECTS FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental revenues	\$ 21,230,177	\$ 21,230,177	\$ 7,406,289	\$ (13,823,888)
Investment earnings	268,981	268,981	362,513	93,532
Total revenues	<u>21,499,158</u>	<u>21,499,158</u>	<u>7,768,802</u>	<u>(13,730,356)</u>
<b>Expenditures</b>				
Current				
Maintenance				
Maintenance shop	75,000	75,000	21,698	53,302
Capital outlay	<u>26,259,613</u>	<u>26,259,612</u>	<u>3,415,424</u>	<u>22,844,188</u>
Total expenditures	<u>26,334,613</u>	<u>26,334,612</u>	<u>3,437,122</u>	<u>22,897,490</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(4,835,455)</u>	<u>(4,835,454)</u>	<u>4,331,680</u>	<u>9,167,134</u>
<b>Other financing sources (uses)</b>				
Transfers in	741,602	741,602	-	(741,602)
Transfers out	-	-	(125,761)	(125,761)
Total other financing sources (uses)	<u>741,602</u>	<u>741,602</u>	<u>(125,761)</u>	<u>(867,363)</u>
<b>Change in fund balance</b>	(4,093,853)	(4,093,852)	4,205,919	8,299,771
<b>Fund balance, beginning of year</b>	<u>6,282,576</u>	<u>6,282,576</u>	<u>6,282,576</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ 2,188,723</u>	<u>\$ 2,188,724</u>	<u>\$ 10,488,495</u>	<u>\$ 8,299,771</u>

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## **STATISTICAL SECTION**

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## STATISTICAL SECTION

This section of the City's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

	<u>Page</u>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	<b>56-58</b>
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the factors affecting the City's ability to generate its property taxes and water and sewer charges.	<b>59-70</b>
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.*	<b>71-73</b>
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and help make comparisons over time and with other governments.	<b>74-78</b>
<b>Operating Information</b> These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and activities it performs.	<b>79-81</b>

Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Report for the relevant year.

Note: The City has no direct and overlapping debt related to governmental activities.

\* Florida Statutes and the Charter of the City of Callaway set no legal debt margin. The City has not had any general bonded debt, supported by property taxes, in the last ten fiscal years.

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CITY OF CALLAWAY, FLORIDA

NET POSITION BY COMPONENT  
LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)

	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Governmental activities</b>										
Net investment in capital assets	\$ 9,757,865	\$ 10,758,946	\$ 10,940,949	\$ 10,744,121	\$ 12,513,773	\$ 13,516,130	\$ 16,143,119	\$ 25,283,221	\$ 28,868,717	\$ 31,942,284
Restricted	264,589	1,062,191	2,747,953	4,078,876	5,311,023	7,097,327	13,089,629	7,808,171	10,240,488	15,265,130
Unrestricted	1,451,247	1,879,495	1,825,062	(9,723,126)	(3,177,972)	3,159,471	5,603,510	9,319,175	8,580,169	6,849,306
Total governmental activities net position	\$ 11,473,701	\$ 13,700,632	\$ 15,513,964	\$ 5,099,871	\$ 14,646,824	\$ 23,772,928	\$ 34,836,258	\$ 42,410,567	\$ 47,989,354	\$ 54,056,720
<b>Business-type activities</b>										
Net investment in capital assets	\$ 8,159,159	\$ 8,240,294	\$ 7,694,889	\$ 6,705,666	\$ 5,969,273	\$ 6,356,038	\$ 7,071,301	\$ 4,711,248	\$ 5,723,037	\$ 5,900,340
Restricted	2,966,092	2,996,824	3,230,587	3,852,518	4,495,350	5,052,093	4,976,786	4,753,585	5,202,597	5,209,263
Unrestricted	11,947,934	12,174,037	13,992,141	13,922,271	17,311,875	18,617,621	20,469,167	26,343,145	28,365,086	30,887,827
Total business-type activities net position	\$ 23,073,185	\$ 23,411,155	\$ 24,917,617	\$ 24,480,455	\$ 27,776,498	\$ 30,025,752	\$ 32,517,254	\$ 35,807,978	\$ 39,290,720	\$ 41,997,430
<b>Primary government</b>										
Net investment in capital assets	\$ 17,917,024	\$ 18,999,240	\$ 18,635,838	\$ 17,449,787	\$ 18,483,046	\$ 19,872,168	\$ 23,214,420	\$ 29,994,469	\$ 34,591,754	\$ 37,842,624
Restricted	3,230,681	4,059,015	5,978,540	7,931,394	9,806,373	12,149,420	18,066,415	12,561,756	15,443,065	20,474,393
Unrestricted	13,399,181	14,053,532	15,817,203	4,199,145	14,133,903	21,777,092	26,072,677	35,662,320	36,945,255	37,737,133
Total primary government net position	\$ 34,546,886	\$ 37,111,787	\$ 40,431,581	\$ 29,580,326	\$ 42,423,322	\$ 53,798,680	\$ 67,353,512	\$ 78,218,545	\$ 86,980,074	\$ 96,054,150

CITY OF CALLAWAY, FLORIDA

CHANGES IN NET POSITION  
LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)

	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Expenses</b>										
Governmental activities										
General government	\$ 874,758	\$ 883,386	\$ 1,195,204	\$ 1,834,541	\$ 1,688,924	\$ 1,114,429	\$ 1,776,614	\$ 1,982,802	\$ 1,607,949	\$ 1,802,733
Public safety	2,805,089	2,846,153	3,240,835	24,300,188 <sup>(1)</sup>	6,538,802	3,344,075	3,955,790	4,580,062	4,883,326	5,065,265
Highways and streets	757,079	762,783	814,637	822,818	868,525	1,091,214	1,321,649	1,532,646	1,554,924	1,712,455
Maintenance	211,518	233,685	113,021	585,800	1,540,651	165,422	202,923	208,733	171,275	212,461
Parks and recreation	898,744	955,410	931,377	913,356	950,705	915,789	1,177,587	1,491,121	1,807,050	2,009,635
Interest on long-term debt	10,566	-	-	84,976	75,688	-	-	-	-	-
Total governmental activities expenses	5,557,754	5,681,417	6,295,074	28,541,679	11,663,295	6,630,929	8,434,563	9,795,364	10,024,524	10,802,449
Business-type activities										
Water	2,737,642	3,004,377	2,963,238	2,781,352	3,015,070	2,939,575	3,069,547	3,304,994	3,446,389	3,845,140
Sewer	4,239,521	4,283,224	4,253,742	3,754,436	3,333,376	3,593,327	3,731,421	4,033,816	4,742,627	4,721,025
Solid waste	546,473	742,402	780,563	368,672	547,567	577,335	654,240	605,574	725,097	661,269
Total business-type activities expenses	7,523,636	8,030,003	7,997,543	6,904,460	6,896,013	7,110,237	7,455,208	7,944,384	8,914,113	9,227,434
Total primary government expenses	\$ 13,081,390	\$ 13,711,420	\$ 14,292,617	\$ 35,446,139	\$ 18,559,308	\$ 13,741,166	\$ 15,889,771	\$ 17,739,748	\$ 18,938,637	\$ 20,029,883
<b>Program Revenues</b>										
Governmental activities										
Charges for services	\$ 216,529	\$ 230,586	\$ 298,681	\$ 405,449	\$ 577,894	\$ 316,814	\$ 392,917	\$ 388,330	\$ 304,115	\$ 350,890
General government	120,753	126,791	151,481	150,832	176,380	191,267	256,861	236,621	256,845	250,774
Public safety	-	55,796	-	-	-	-	-	-	-	-
Highways and streets	58,671	52,772	58,529	48,635	25,843	31,598	70,340	74,148	95,185	96,107
Parks and recreation	2,526	2,215	62,816	9,558,471	9,985,249	5,356,648	7,634,303	4,662,357	238,547	2,280,665
Operating grants and contributions	364,760	570,294	383,852	554,705	3,103,314	1,381,952	1,350,096	1,973,279	2,939,153	2,315,304
Capital grants and contributions	763,239	1,038,454	955,359	10,718,092	13,968,680	7,278,279	9,704,517	7,334,735	3,833,845	5,293,740
Total governmental activities program revenues	2,632,553	2,706,394	2,879,805	2,284,549	3,126,995	3,422,878	3,596,872	3,696,341	3,941,054	4,118,142
Business-type activities										
Charges for services	4,902,249	4,259,595	4,405,123	3,602,043	5,049,070	5,115,400	5,489,481	5,262,712	6,027,820	5,708,063
Water	583,323	582,989	594,402	430,315	671,043	741,194	776,469	799,572	1,059,068	1,075,580
Sewer	273,648	160,876	-	-	1,124,902	-	-	-	-	-
Solid waste	8,391,773	7,709,854	7,879,330	6,296,907	9,972,010	9,279,472	9,862,822	9,758,625	11,027,942	10,901,785
Operating grants and contributions	9,155,012	8,748,308	8,834,689	17,014,999	23,840,690	16,557,751	19,567,339	17,093,360	14,861,787	16,195,625
Capital grants and contributions	-	-	-	-	-	-	-	-	-	-
Total business-type activities program revenues	14,051,663	13,748,837	14,009,142	13,843,267	16,066,172	15,400,622	16,758,271	15,221,007	17,896,649	16,876,128
Total primary government program revenues	\$ 9,155,012	\$ 8,748,308	\$ 8,834,689	\$ 17,014,999	\$ 23,840,690	\$ 16,557,751	\$ 19,567,339	\$ 17,093,360	\$ 14,861,787	\$ 16,195,625

(Continued)

**CITY OF CALLAWAY, FLORIDA**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Net (Expenses) Revenues</b>										
Governmental activities	\$ (4,794,515)	\$ (4,642,963)	\$ (5,339,715)	\$ (17,823,587)	\$ 2,205,385	\$ 647,350	\$ 1,269,954	\$ (2,460,629)	\$ (6,190,679)	\$ (5,508,709)
Business-type activities	868,137	(320,149)	(118,213)	(607,553)	3,075,997	2,169,235	2,407,614	1,814,241	2,113,829	1,674,351
Total primary government net expense	\$ (3,926,378)	\$ (4,963,112)	\$ (5,457,928)	\$ (18,431,140)	\$ 5,281,382	\$ 2,816,585	\$ 3,677,568	\$ (646,388)	\$ (4,076,850)	\$ (3,834,358)
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities										
Taxes										
Utility	\$ 1,770,372	\$ 1,720,162	\$ 1,757,329	\$ 1,332,843	\$ 1,571,982	\$ 1,646,348	\$ 1,766,392	\$ 1,862,875	\$ 2,335,981	\$ 2,150,130
Ad valorem	1,030,844	1,060,933	1,075,947	1,013,346	1,108,348	1,332,437	1,661,004	2,142,050	2,838,805	3,308,435
Franchise taxes**	962,424	846,173	876,449	677,902	753,603	795,528	879,032	881,093	1,211,497	1,006,716
Business license tax*	17,545	19,545	19,790	16,402	17,598	15,433	15,998	16,571	15,946	16,550
Local option gas tax	255,955	218,811	221,307	224,743	216,747	240,704	249,218	272,575	260,217	294,119
Half cent sales tax	1,343,815	2,280,977	2,886,856	3,184,211	2,988,120	3,505,533	4,045,291	3,624,074	3,536,760	3,515,021
Intergovernmental	663,607	731,251	796,552	846,749	771,014	890,240	1,099,016	1,000,029	908,145	921,924
Total taxes	6,044,562	6,877,852	7,634,230	7,296,196	7,427,412	8,426,223	9,715,951	9,799,267	11,107,351	11,212,895
Miscellaneous revenues	40,037	(16,736)	-	-	-	-	-	-	-	-
Interest earnings	4,557	5,778	72,182	121,363	60,004	3,429	89,413	795,651	830,301	788,941
Gain on sale of assets	-	-	-	-	-	78,918	4,325	135,503	6,056	-
Transfers	-	-	(664,709)	(8,065)	(145,848)	(29,816)	(16,313)	(695,483)	(474,239)	(125,761)
Total governmental activities	6,089,156	6,866,894	7,041,703	7,409,494	7,341,568	8,478,754	9,793,376	10,034,938	11,469,469	11,876,075
Business-type activities										
Interest earnings	57,213	52,673	138,937	162,326	74,198	5,703	67,023	633,122	879,284	875,745
Miscellaneous revenues	33,580	605,446	553,759	-	-	-	-	-	-	-
Gain on sale of assets	-	-	-	-	-	44,500	552	147,878	15,390	30,853
Transfers	-	-	664,709	8,065	145,848	29,816	16,313	695,483	474,239	125,761
Total business-type activities	90,793	658,119	1,357,405	170,391	220,046	80,019	83,888	1,476,483	1,368,913	1,032,359
Total primary government	\$ 6,179,949	\$ 7,525,013	\$ 8,399,108	\$ 7,579,885	\$ 7,561,614	\$ 8,558,773	\$ 9,877,264	\$ 11,511,421	\$ 12,838,382	\$ 12,908,434
<b>Change in Net Position</b>										
Governmental activities	\$ 1,294,641	\$ 2,223,931	\$ 1,701,988	\$ (10,414,093)	\$ 9,546,953	\$ 9,126,104	\$ 11,063,330	\$ 7,574,309	\$ 5,278,790	\$ 6,367,366
Business-type activities	958,930	337,970	1,239,192	(437,162)	3,296,043	2,249,254	2,491,502	3,290,724	3,482,742	2,706,710
Total primary government	\$ 2,253,571	\$ 2,561,901	\$ 2,941,180	\$ (10,851,255)	\$ 12,842,996	\$ 11,375,358	\$ 13,554,832	\$ 10,865,033	\$ 8,761,532	\$ 9,074,076

\* Formerly included in General Government Program Revenues as Occupational Licenses.

\*\* Recorded in Business-type activities in fiscal year 2014.

(1) Cleanup costs associated with Hurricane Michael.

CITY OF CALLAWAY, FLORIDA

PROGRAM REVENUES BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)

Function/Program	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Governmental activities										
General government	\$ 216,529	\$ 230,586	\$ 298,681	\$ 405,449	\$ 577,894	\$ 316,814	\$ 392,917	\$ 388,330	\$ 388,330	\$ 304,115
Public safety	120,753	126,791	151,481	150,832	176,380	191,267	256,861	236,621	236,621	256,845
Highways and streets	-	55,796	-	-	-	-	-	-	-	-
Parks and recreation	58,671	52,772	58,529	48,635	25,843	31,598	70,340	74,148	74,148	95,185
Grants and contributions	367,286	572,509	446,668	10,113,176	13,088,563	6,738,600	8,984,399	6,635,636	6,635,636	3,177,700
Subtotal governmental activities	763,239	1,038,454	955,359	10,718,092	13,868,680	7,278,279	9,704,517	7,334,735	7,334,735	3,833,845
Business-type activities										
Water	2,632,553	2,706,394	2,879,805	2,264,549	3,126,995	3,422,878	3,596,872	3,696,341	3,696,341	3,941,054
Sewer	4,902,249	4,259,595	4,405,123	3,602,043	5,049,070	5,115,400	5,489,481	5,262,712	5,262,712	6,027,820
Solid waste	583,323	582,989	594,402	430,315	671,043	741,194	776,469	799,572	799,572	1,059,068
Grants and contributions	273,648	160,876	-	-	1,124,902	-	-	-	-	-
Subtotal business-type activities	8,391,773	7,709,854	7,879,330	6,296,907	9,972,010	9,279,472	9,862,822	9,758,625	9,758,625	11,027,942
Total primary government	\$ 9,155,012	\$ 8,748,308	\$ 8,834,689	\$ 17,014,999	\$ 23,840,690	\$ 16,557,751	\$ 19,567,339	\$ 17,093,360	\$ 17,093,360	\$ 14,861,787

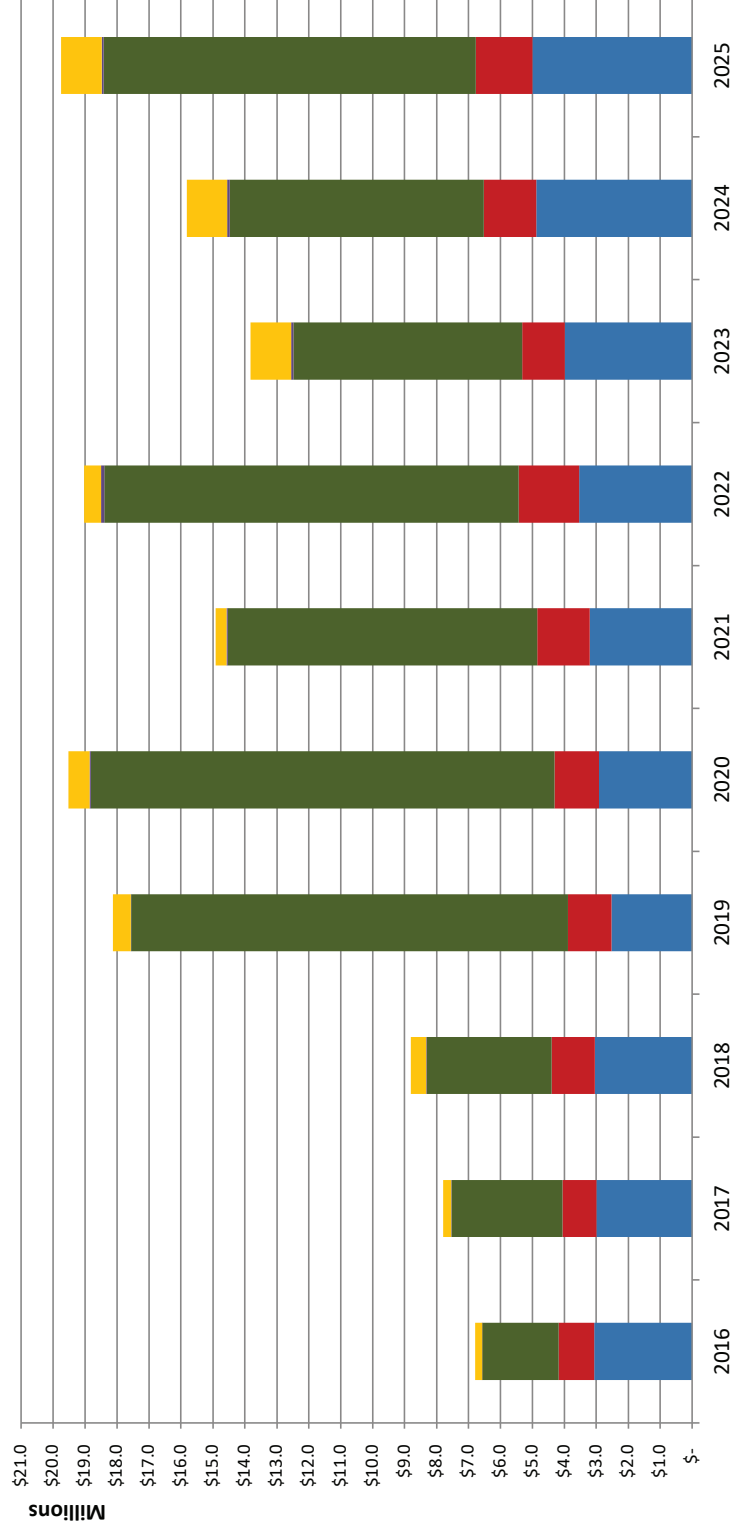
CITY OF CALLAWAY, FLORIDA

FUND BALANCES - GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>General Fund</b>										
Nonspendable	\$ 42,394	\$ 45,546	\$ 111,981	\$ 138,126	\$ 135,033	\$ 144,663	\$ 167,979	\$ 142,240	\$ 249,748	\$ 276,740
Restricted	155,403	211,839	598,440	1,105,533	1,625,809	2,300,753	2,962,481	2,158,552	2,527,234	2,527,234
Committed	421,213	440,377	542,222	620,800	43,785	97,558	198,981	313,145	440,350	440,350
Assigned	4,913	-	-	-	-	-	-	-	-	-
Unassigned	2,984,864	3,421,160	4,028,323	737,313	516,659	5,585,906	6,897,098	7,028,817	6,891,330	7,540,027
<b>Total General Fund</b>	<b>3,608,787</b>	<b>4,118,922</b>	<b>5,280,966</b>	<b>2,601,772</b>	<b>2,321,286</b>	<b>8,128,880</b>	<b>10,226,539</b>	<b>9,642,754</b>	<b>10,108,662</b>	<b>10,784,351</b>
<b>Other governmental funds</b>										
Restricted										
Community redevelopment	109,186	29,528	77,202	165,438	163,076	197,173	350,084	802,443	1,430,658	2,249,401
Infrastructure	-	-	1,567,518	2,807,905	3,522,138	4,599,401	9,777,064	4,847,176	6,282,576	10,488,495
Assigned										
Infrastructure	-	820,824	-	-	-	-	-	-	-	-
<b>Total Other Governmental Funds</b>	<b>109,186</b>	<b>850,352</b>	<b>1,644,720</b>	<b>2,973,343</b>	<b>3,685,214</b>	<b>4,796,574</b>	<b>10,127,148</b>	<b>5,649,619</b>	<b>7,713,234</b>	<b>12,737,896</b>
<b>TOTAL GOVERNMENTAL FUNDS</b>	<b>\$ 3,717,973</b>	<b>\$ 4,969,274</b>	<b>\$ 6,925,686</b>	<b>\$ 5,575,115</b>	<b>\$ 6,006,500</b>	<b>\$ 12,925,454</b>	<b>\$ 20,353,687</b>	<b>\$ 15,292,373</b>	<b>\$ 17,821,896</b>	<b>\$ 23,522,247</b>

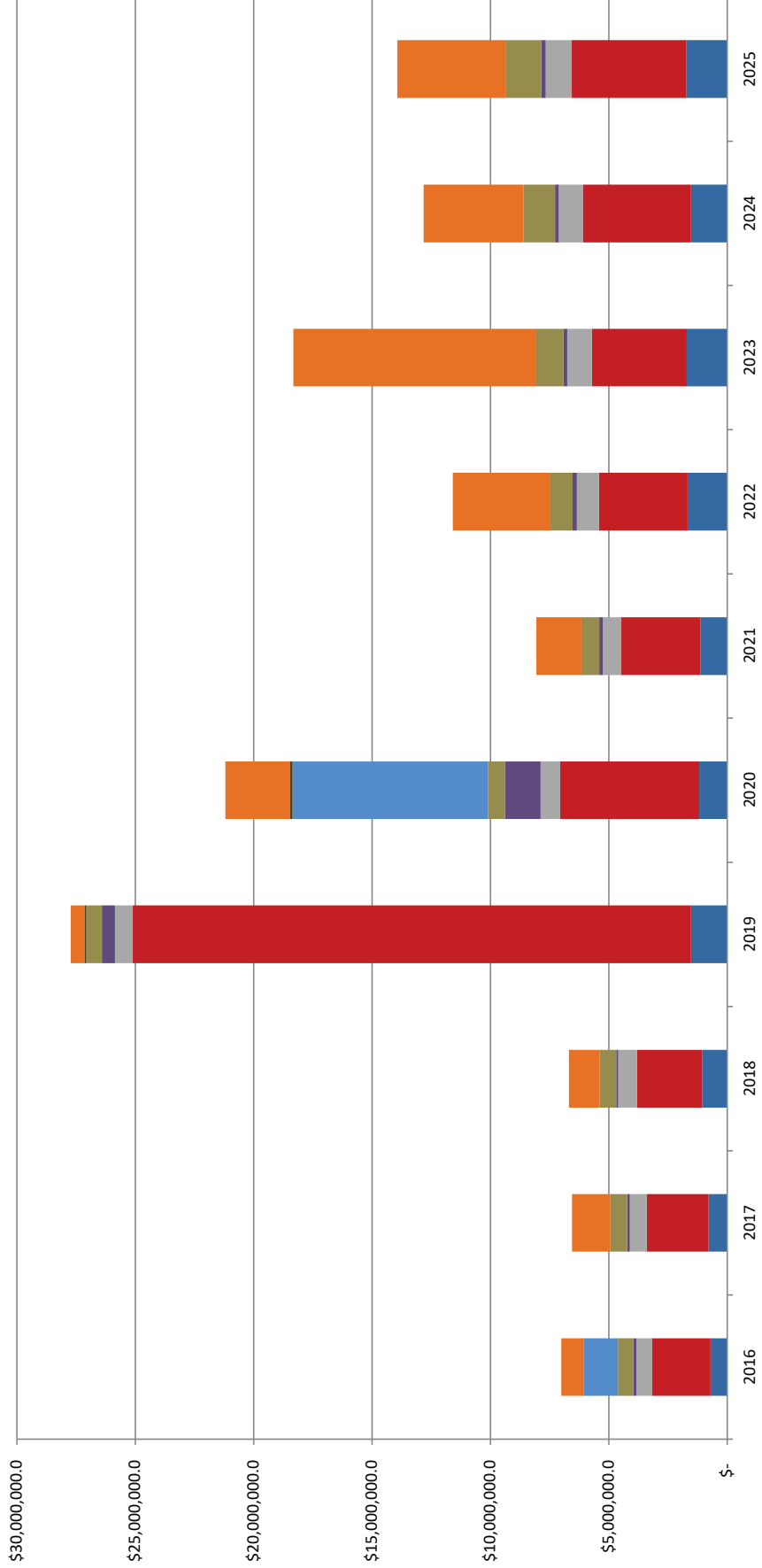
**CITY OF CALLAWAY, FLORIDA**  
**FUND REVENUES BY SOURCE – GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**

FYE Sept. 30	Taxes	Licenses, Fees and Permits	Inter- Governmental	Fines and Forfeitures	Debt Service	Charges for Services and Misc.	Total
2016	\$ 3,063,451	\$ 1,118,596	\$ 2,387,073	\$ 3,611	\$ -	\$ 217,993	\$ 6,790,724
2017	2,996,609	1,061,444	3,470,169	8,974	-	262,964	7,800,160
2018	3,041,979	1,354,990	3,914,042	18,351	-	467,833	8,797,195
2019	2,523,154	1,365,087	13,672,286	11,045	-	564,079	18,135,651
2020	2,914,675	1,391,660	14,519,148	29,604	-	661,356	19,516,443
2021	3,201,446	1,655,505	9,676,946	37,152	-	347,265	14,918,314
2022	3,543,223	1,879,483	12,976,339	95,040	-	538,773	19,032,858
2023	3,989,199	1,329,549	7,167,266	66,709	-	1,271,791	13,824,514
2024	4,876,086	1,645,188	7,953,919	78,438	-	1,265,858	15,819,489
2025	5,002,135	1,773,163	11,643,214	63,446	-	1,263,957	19,745,915



**CITY OF CALLAWAY, FLORIDA**  
**FUND EXPENDITURES BY FUNCTION – GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**

FYE Sept. 30	General Government	Public Safety	Highways and Streets	Maintenance	Economic Environment	Parks and Recreation	Debt Service Principal	Debt Service Interest	Capital Outlay	Total
2016	\$ 704,522	\$ 2,480,031	\$ 656,321	\$ 112,871	-	\$ 665,870	\$ 1,431,692	\$ 15,543	\$ 935,155	\$ 7,002,005
2017	786,515	2,615,343	702,827	110,707	-	733,318	-	-	1,600,147	6,548,857
2018	1,047,914	2,762,055	789,215	92,025	-	701,550	-	-	1,287,453	6,680,212
2019	1,526,135	23,578,400	760,232	549,887	-	655,120	-	57,253	601,130	27,728,157
2020	1,178,063	5,879,689	825,780	1,505,918	-	715,132	8,250,000	103,411	2,731,217	21,189,210
2021	1,136,106	3,334,891	772,711	159,595	-	761,365	-	-	1,886,701	8,051,369
2022	1,678,182	3,739,076	930,422	183,856	-	965,607	-	-	4,095,494	11,592,637
2023	1,703,645	4,006,190	1,044,577	164,854	-	1,176,377	-	-	10,230,205	18,325,848
2024	1,527,845	4,571,504	1,012,659	156,678	-	1,337,294	-	-	4,215,803	12,821,783
2025	1,719,582	4,843,705	1,099,995	191,991	-	1,508,874	-	-	4,565,755	13,929,902



CITY OF CALLAWAY, FLORIDA

OTHER FINANCING SOURCES (USES) AND NET CHANGE IN FUND BALANCE - GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Revenues over (under) expenditures</b>	\$ (152,610)	\$ 1,251,301	\$ 2,117,030	\$ (9,592,506)	\$ (1,672,767)	\$ 6,866,945	\$ 7,440,221	\$ (4,501,334)	\$ 2,997,706	\$ 5,816,013
<b>Other financing sources (uses)</b>	-	-	-	8,250,000	2,250,000	-	-	-	-	-
Proceeds from the issuance of debt	-	-	-	-	-	81,825	4,325	-	-	-
Transfers from the sale of capital assets	-	-	-	-	-	72,328	6,012,886	135,503	6,056	10,099
Transfers in	1,524,924	1,009,045	10,698	200,000	696,213	72,328	6,012,886	2,439,252	40,475	-
Transfers out	(1,524,924)	(1,009,045)	(230,698)	(208,065)	(842,061)	(102,144)	(6,029,199)	(3,134,735)	(514,714)	(125,761)
<b>Total other financing sources (uses)</b>	-	-	(220,000)	8,241,935	2,104,152	52,009	(11,988)	(559,980)	(468,183)	(115,662)
<b>Net change in fund balances</b>	\$ (152,610)	\$ 1,251,301	\$ 1,897,030	\$ (1,350,571)	\$ 431,385	\$ 6,918,954	\$ 7,428,233	\$ (5,061,314)	\$ 2,529,523	\$ 5,700,351
<b>Debt service amounts included in expenditures</b>										
Principal	\$ 1,431,692	\$ -	\$ -	\$ -	\$ 8,250,000	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	15,543	-	-	57,253	103,411	-	-	-	-	-
	\$ 1,447,235	\$ -	\$ -	\$ 57,253	\$ 8,353,411	\$ -	\$ -	\$ -	\$ -	\$ -
	(see note)									
Debt service as a percent of noncapital expenditures	23.9%	0.0%	0.0%	0.2%	45.3%	0.0%	0.0%	0.0%	0.0%	0.0%

Notes: In fiscal year 2009, the City refinanced a \$2,000,000 bond anticipation note with a long-term bond payable to USDA.  
 In fiscal year 2013, the City made an early payoff of two notes payable and a \$427,695 early principal reduction in another.  
 In fiscal year 2016, the City made an early payoff on a bond.

CITY OF CALLAWAY, FLORIDA  
TAX REVENUES BY SOURCE - GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Utility Tax	\$ 1,770,372	\$ 1,720,162	\$ 1,757,329	\$ 1,332,843	\$ 1,571,982	\$ 1,646,348	\$ 1,766,392	\$ 1,862,875	\$ 2,335,981	\$ 2,150,130
Ad Valorem Tax	1,030,844	1,060,933	1,075,947	1,013,346	1,108,348	1,332,437	1,661,004	2,142,050	2,838,805	3,308,435
Franchise Tax	962,424	846,173	876,449	677,902	753,603	795,528	879,032	881,093	1,211,497	1,006,716
Business License Tax	17,545	19,545	19,790	16,402	17,598	15,433	15,998	16,571	15,946	16,550
Local Option Gas Tax	255,955	218,811	221,307	203,308	216,747	240,704	249,218	272,575	260,217	294,119
1/2 Cent Sales Tax	1,343,815	2,280,977	2,886,856	3,205,646	2,988,120	3,505,533	4,045,291	3,624,074	3,536,760	3,515,021
Intergovernmental	663,607	731,251	796,552	846,749	771,014	890,240	1,099,016	1,000,029	908,145	921,924
<b>Total Tax Revenues</b>	<b>\$ 6,044,562</b>	<b>\$ 6,877,852</b>	<b>\$ 7,634,230</b>	<b>\$ 7,296,196</b>	<b>\$ 7,427,412</b>	<b>\$ 8,426,223</b>	<b>\$ 9,715,951</b>	<b>\$ 9,799,267</b>	<b>\$ 11,107,351</b>	<b>\$ 11,212,895</b>

Note: For consistency and comparison purposes, prior year revenues have been reclassified to the program activity classifications used in presenting the current year's revenues.

CITY OF CALLAWAY, FLORIDA

ASSESSED VALUE AND TAXABLE VALUE OF PROPERTY  
LAST TEN FISCAL YEARS  
(In Thousands)

Fiscal Year Ended September 30	Assessed Value					Less Tax-Exempt Property	Net Taxable Value	Total Direct Tax Rate	Taxable Assessed Value as % of Tax Rate
	Real Property	Personal Property	Total Property	Total Property	Total Property				
2016	\$ 643,902	\$ 21,626	\$ 665,528	\$ (194,015)	\$ 471,513	2.25	70.85%		
2017	683,436	20,572	704,008	(194,506)	509,502	2.25	72.37%		
2018	690,841	19,563	710,404	(194,364)	516,040	2.25	72.64%		
2019	691,614	20,059	711,673	(193,548)	518,125	1.99	72.80%		
2020	588,174	18,125	606,299	(178,500)	427,799	2.75	70.56%		
2021	672,272	20,415	692,687	(183,047)	509,640	2.75	73.57%		
2022	786,609	19,429	806,038	(193,739)	612,299	2.75	75.96%		
2023	959,121	21,654	980,775	(210,851)	769,924	2.75	78.50%		
2024	1,187,695	26,991	1,214,686	(222,413)	992,273	2.75	81.69%		
2025	1,278,700	26,565	1,305,265	(239,393)	1,065,872	2.75	81.66%		

Source: Bay County Property Appraiser.

CITY OF CALLAWAY, FLORIDA

DIRECT AND OVERLAPPING PROPERTY TAX RATES  
LAST TEN FISCAL YEARS  
(In Thousands)

Fiscal Year	Direct Rate		Indirect Rate			NW FL Water Management District	Total Overlapping Rates
	City of Callaway	Bay County	Bay County Mosquito Control	Bay County School Districts	Bay County		
2025	2.7500	5.4362	0.2000	5.3110	0.0218	10.9690	
2024	2.7500	5.4362	0.2000	5.4830	0.0234	11.1426	
2023	2.7500	4.4362	0.2000	5.5040	0.0261	10.1663	
2022	2.7500	4.4362	0.2000	5.5040	0.0261	10.1663	
2021	2.7500	4.4362	0.2000	5.9680	0.0311	10.6353	
2020	2.7500	4.4362	0.2000	5.9476	0.0327	10.6165	
2019	1.9900	4.4362	0.2000	6.1220	0.0338	10.7920	
2018	2.2500	4.4362	0.2000	6.3410	0.0353	11.0125	
2017	2.2500	4.4362	0.2000	6.3410	0.0378	11.0150	
2016	2.2500	4.6500	0.2000	6.9070	0.0378	11.7948	

Source: Bay County Tax Collector.

**CITY OF CALLAWAY, FLORIDA**  
**PRINCIPAL TAXPAYERS**  
**CURRENT AND NINE YEARS AGO**  
(In Thousands)

	Fiscal Year 2025			Fiscal Year 2016		
	Taxable Value	Rank	% of Total Taxable Value	Taxable Value	Rank	% of Total Taxable Value
Florida Power and Light	\$ 35,861	1	3.71%			
Bridge harbor Owner LLC-Precision MTG	23,923	2	2.47%	\$ 7,215	2	1.53%
Wal-Mart Stores East, LP	8,087	3	0.84%	8,459	1	1.79%
RPMT 322 South Burkett	7,404	4	0.76%			
Crews-Bay Front dev company	7,223	5	0.75%	5,728	3	1.21%
James Feltman family Properties	7,215	6	0.75%			
Jam Hotel, LLC.-Shree-Satnam	6,370	7	0.66%	4,298	6	0.91%
US Metropolitan land Dev	5,283	8	0.55%	5,283	4	1.12%
Welltower MNN Group LLC	4,984	9	0.51%			
Tiger Panama City LLC	4,946	10	0.51%			
Avenue 12 Holdings, LP				4,332	5	0.92%
Pine Terrace Investors				3,654	7	0.77%
Value Place PC FL E Callaway				3,183	8	0.68%
SHRI Ganesh Enterprises				3,164	9	0.67%
Formation Portfolio I LLC				2,708	10	0.57%
Total of Top Ten Taxpayers	\$ 111,296		11.50%	\$ 48,024		10.19%
Total Taxable Value	\$ 967,846			\$ 471,513		

Source: Bay County Property Appraiser.

**CITY OF CALLAWAY, FLORIDA**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**LAST TEN FISCAL YEARS**

City's Fiscal Year	Taxes Levied for the Fiscal Year*			Adjustments	Total Adjusted Levy	Collected within the Fiscal Year of the Levy**			Total Collections to Date		
	Tax Year	(Original Levy)	Fiscal Year*			Amount	% of Original Levy	Collections in Subsequent Years	Amount	% of Original Levy	
2016	2015	\$ 1,061,152	\$	(374)	\$ 1,060,778	\$ 1,017,553	96%	\$	2,025	\$ 1,019,578	96%
2017	2016	1,073,670		(747)	1,072,923	1,032,533	96%		5,558	1,038,091	97%
2018	2017	1,079,794		-	1,079,794	1,041,954	96%		1,595	1,043,549	97%
2019	2018	980,385		(61)	980,324	948,712	97%		454	949,166	97%
2020	2019	1,148,717		(125)	1,148,592	1,105,293	96%		3,056	1,108,349	96%
2021	2020	1,340,480		(125)	1,340,355	1,297,866	97%		1,094	1,298,960	97%
2022	2021	1,561,301		270	1,561,571	1,510,825	97%		790	1,511,615	97%
2023	2022	1,901,299		13,580	1,914,879	1,835,830	97%		1,349	1,837,179	97%
2024	2023	2,339,541		3,780	2,343,321	2,261,571	97%		2,371	2,263,942	97%
2025	2024	2,541,259		395	2,541,654	2,529,645	100%		5,846	2,535,491	99.8%

Source: Bay County Tax Collector's Office.

\* Property taxes become due and payable on November 1 of each year. A 4% discount is allowed if the taxes are paid in November with the discount declining each month thereafter. Accordingly, all taxes collected will not be 100% of the amount levied.

\*\* Taxes become delinquent April 1 each year and tax certificates for the full amount of any unpaid taxes must be sold no later than June 1 of each year. Proceeds of tax certificates are included in the amount collected column.

CITY OF CALLAWAY, FLORIDA

REVENUE CAPACITY INFORMATION FOR THE WATER FUND  
LAST TEN FISCAL YEARS

	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Charges for services										
Water charges	\$ 2,409,950	\$ 2,511,622	\$ 2,478,653	\$ 1,846,130	\$ 2,640,674	\$ 2,776,810	\$ 2,968,746	\$ 3,198,889	\$ 3,404,331	\$ 3,455,676
Connection, reset and reactivation fees	71,700	61,725	73,391	64,400	97,685	96,410	104,200	124,595	127,500	121,514
Late fees	96,775	52,151	51,151	24,974	55,211	68,328	75,774	73,328	77,104	76,628
Tap fees	3,330	2,067	3,249	3,195	2,020	6,030	14,810	12,515	9,669	6,654
Other utility income	50,895	78,829	107,575	110,704	172,836	178,282	201,218	164,340	149,811	268,939
Miscellaneous income	493	-	-	-	-	-	-	-	-	-
Total charges for services	\$ 2,633,143	\$ 2,706,394	\$ 2,714,019	\$ 2,049,403	\$ 2,968,426	\$ 3,125,860	\$ 3,364,748	\$ 3,573,667	\$ 3,768,415	\$ 3,929,411
Average number of meters per month	9,966	8,473	8,362	7,803	8,675	8,794	9,058	9,236	9,447	9,682
Total annual number of gallons billed (in thousands)	481,080	437,550	433,999	574,601	417,003	401,710	427,320	442,714	493,107	484,613
Monthly average of gallons per account	4,023	4,303	4,325	6,137	4,006	3,807	3,931	3,994	4,350	4,171
Service billing rates in effect as of September 30										
<b>Inside City limits</b>										
Base rate charge	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37
Usage fee per 1,000 gallons	3.87	3.87	3.87	3.87	4.87	4.87	4.87	5.02	5.17	5.23
<b>Outside City limits</b>										
Base rate charge	14.21	14.21	14.21	14.21	14.21	14.21	14.21	14.21	14.21	14.21
Usage fee per 1,000 gallons	4.84	4.84	4.84	4.84	6.09	6.09	6.09	6.28	6.46	6.58

**CITY OF CALLAWAY, FLORIDA**  
**REVENUE CAPACITY INFORMATION FOR THE SEWER FUND**  
**LAST TEN FISCAL YEARS**

	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Charges for services										
Sewer charges	\$ 4,112,714	\$ 4,154,950	\$ 3,964,167	\$ 2,728,330	\$ 3,871,027	\$ 4,135,539	\$ 4,401,610	\$ 4,600,667	\$ 4,950,641	\$ 5,097,927
Connection, reset and reactivation fees	19,600	17,064	17,159	18,928	21,000	22,226	20,800	19,600	16,400	17,310
Late fees	82,859	85,749	80,166	38,109	75,707	98,769	112,839	119,795	129,520	130,862
Tap fees	2,998	1,200	3,960	2,620	1,540	2,550	7,610	5,644	9,410	4,700
Miscellaneous income	1,128	632	632	1,707	8,229	10,825	47,494	130,255	(40,624)	88,435
Total charges for services	\$ 4,219,299	\$ 4,259,595	\$ 4,066,084	\$ 2,789,694	\$ 3,977,503	\$ 4,269,909	\$ 4,590,353	\$ 4,875,961	\$ 5,065,347	\$ 5,339,234
Average number of meters per month	7,984	6,753	6,728	6,312	7,131	7,248	7,445	7,645	7,698	7,848
Total annual number of gallons billed (in thousands)	419,850	384,229	380,360	468,880	394,939	326,132	356,139	342,364	381,134	377,964
Monthly average of gallons per account	4,382	4,741	4,711	6,190	4,615	3,750	3,986	3,732	4,126	4,013
Service billing rates in effect as of September 30										
<b>Inside City limits</b>										
Base rate charge	\$ 32.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69
Usage fee per 1,000 gallons	3.97	3.97	3.97	3.97	4.97	4.97	4.97	5.17	5.58	5.98
<b>Outside City limits</b>										
Base rate charge	40.86	38.36	38.36	38.36	38.36	38.36	38.36	38.36	38.36	38.36
Usage fee per 1,000 gallons	4.96	4.96	4.96	4.96	6.21	6.21	6.21	6.46	6.98	7.48

CITY OF CALLAWAY, FLORIDA

RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST TEN FISCAL YEARS

Fiscal Year	Governmental Activities		Business-Type Activities		Total Primary Government	* % of Personal Income	*Per Capita
	Revenue Bonds	Note Payable	Revenue Bonds	Note Payable			
2016	\$ -	\$ -	\$ 16,263,909	\$ 6,535,720	\$ 22,799,629	0.30%	\$ 1,459
2017	-	-	16,943,047	5,321,725	22,264,772	0.29%	1,415
2018	-	-	16,831,603	4,071,484	20,903,087	0.26%	1,318
2019	-	8,250,000	16,720,159	3,229,000	28,199,159	0.35%	2,135
2020	-	2,225,000	16,611,281	2,811,000	21,647,281	0.24%	1,476
2021	-	2,250,000	15,855,846	2,379,000	20,484,846	0.21%	1,566
2022	-	2,250,000	15,127,898	1,934,000	19,311,898	0.19%	1,467
2023	-	2,250,000	14,364,950	1,474,000	18,088,950	N/A	1,370
2024	-	2,250,000	13,562,002	997,000	16,809,002	N/A	1,133
2025	-	2,250,000	12,724,054	506,500	15,480,554	N/A	1,021

\* See Demographic and Economic Statistics for personal income and population data. These ratios are calculated using the most recent personal income and population data available, furnished by the U.S. Census Bureau and the Bureau of Economic Analysis. Additional demographic information can be found later in this section.

**CITY OF CALLAWAY, FLORIDA**

**RATIOS OF GENERAL BONDED DEBT OUTSTANDING  
LAST TEN FISCAL YEARS**

Fiscal Year	Revenue Bonds	Population Estimate*	Per Capita
2016	\$ -	15,625	-
2017	-	15,737	-
2018	-	15,855	-
2019	-	13,211	-
2020	-	14,662	-
2021	-	13,081	-
2022	-	13,162	-
2023	-	13,200	-
2024	-	14,835	-
2025	-	15,157	-

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements. General Fund revenue bonds were paid-off in 2016.

\*Source: Bureau of Economic and Business Research, University of Florida, Florida Estimates of Population.

**CITY OF CALLAWAY, FLORIDA**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**LAST TEN FISCAL YEARS**

Fiscal Year	Operating Revenue <sup>(1)</sup>	Less Operating Expenses <sup>(2)</sup>	Special Cap. Extension Fees <sup>(3)</sup>	Available Pledged Revenue (Net)	Revenue Bond Debt Service			Total Bond Debt Service	Coverage
					Principal	Interest <sup>(4)</sup>	Debt Service		
2016	N/A	N/A	\$ -	\$ -	73,500	429,371	\$ 502,871	0%	
2017	N/A	N/A	-	-	73,500	672,834	746,334	0%	
2018	N/A	N/A	-	-	73,500	669,071	742,571	0%	
2019	N/A	N/A	-	-	73,500	662,443	735,943	0%	
2020	N/A	N/A	-	-	73,500	660,652	734,152	0%	
2021	N/A	N/A	-	-	717,487	657,807	1,375,294	0%	
2022	N/A	N/A	-	-	690,000	621,831	1,311,831	0%	
2023	N/A	N/A	-	-	725,000	587,331	1,312,331	0%	
2024	N/A	N/A	-	-	765,000	551,081	1,316,081	0%	
2025	N/A	N/A	-	-	800,000	512,831	1,312,831	0%	

Notes: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) Operating Revenue for 2007 and prior does not include Impact Fee revenue which is not available for debt service.

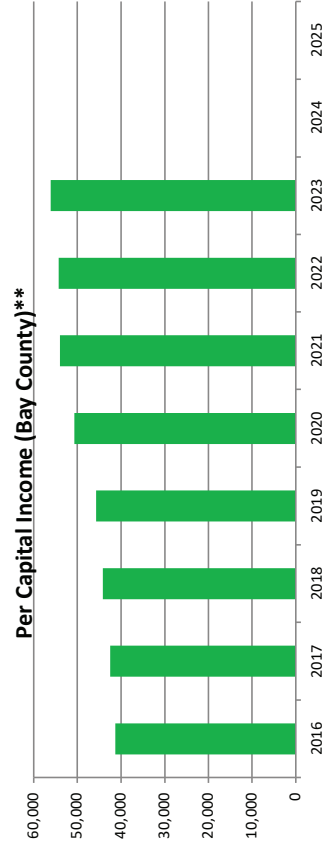
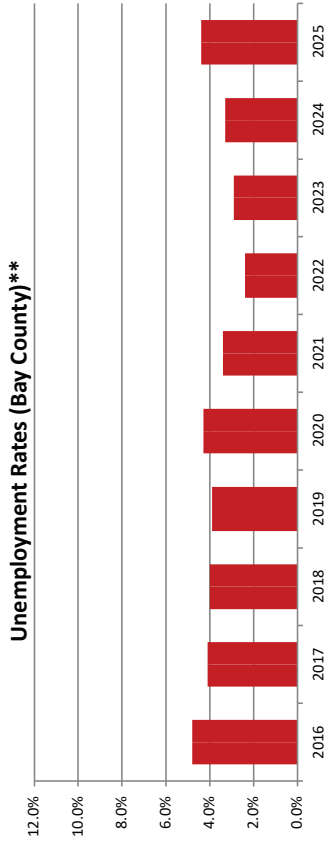
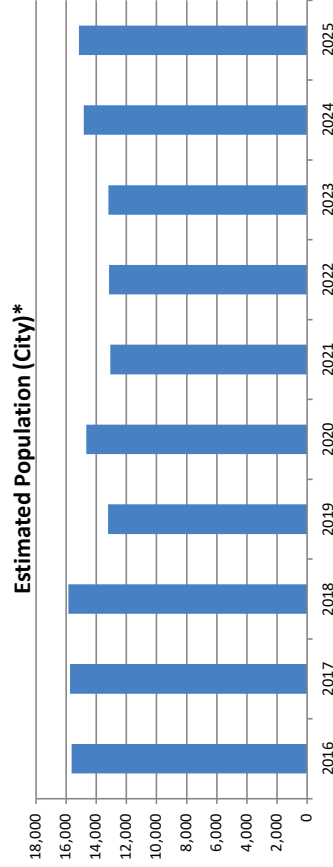
(2) Operating Expenses for 2007 and prior include all water and sewer fund operating expenses except depreciation.

(3) Special Capital Extension Fees are the pledged revenue source for the revenue bonds issued in 2008. No Special Capital Extension Fees were collected in fiscal year 2008, 2009 and 2015. The City has covenanted to budget and appropriate non-ad valorem revenues in amounts sufficient to cure any such shortfall.

(4) Interest amount is shown prior to adjustment for capitalized interest and premium amortization.

**CITY OF CALLAWAY, FLORIDA**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**LAST TEN FISCAL YEARS**

Fiscal Year	Estimated Population (City)*	Estimated Population (County)*	Personal Income (County) (in thousands)**	Per Capita Income (County)**	Unemployment Rates (Bay County)***
2016	15,625	176,016	7,562,586	41,327	4.8%
2017	15,737	178,820	7,796,975	42,476	4.1%
2018	15,855	181,199	8,010,201	44,207	4.0%
2019	13,211	167,283	7,982,208	45,690	3.9%
2020	14,662	174,410	8,841,889	50,696	4.3%
2021	13,081	178,282	9,623,662	53,980	3.4%
2022	13,162	184,002	10,046,785	54,268	2.4%
2023	13,200	187,545	10,696,469	56,070	2.9%
2024	14,835	196,112	N/A	N/A	3.3%
2025	15,157	199,950	N/A	N/A	4.4%



\* Source: Florida Legislature Office of Economic and Demographic Research.  
 \*\* Source: Bureau of Economic and Business Research, University of Florida, Florida Estimates of Population. Prior year income data shown is the most current available.  
 \*\* Source: 2010 forward. Florida Legislature, Office of Economic and Demographic Research. Prior year income data shown is the most current available.  
 \*\*\* Source: Bureau of Labor Statistics.

N/A Information not yet available.

Note: Category 5 Hurricane Michael made landfall October 10, 2018.

**CITY OF CALLAWAY, FLORIDA**  
**MISCELLANEOUS STATISTICAL DATA**

Date of Incorporation:	Date Original Charter Adopted:	Date Present Charter Adopted:
November 18, 1963	July 1, 1964	April 26, 1996
<b>Form of Government</b>	Commissioner/City Manager with mayor elected every four years and commissioners elected for four year overlapping terms. At the first regular meeting following an election, the City Commission appoints one of its members as Mayor Pro Tem. The City Commission at its pleasure appoints a City Manager and a City Clerk.	
<b>Location and Area</b>	The City of Callaway is an urban community in Bay County east of Panama City, in the Panhandle Region of Northwest Florida. Being situated in the northern shores of East Bay, this community is separated from the Gulf of Mexico by East Bay and a peninsula occupied by Tyndall Air Force Base. Two other communities to the west of Callaway, Springfield and Parker, separate it from Panama City. Comprised of an area of approximately twelve square miles, the City of Callaway is served by two major roadways: U.S. 98 on its western boundary and S.R. 22 located in the northern portion of the City.	
<b>Police Protection</b>	The City is served by the Bay County Sheriff's Office by contractual agreement. A substation is located within the City for the benefit of its citizens.	
<b>Fire Protection</b>	The City provides its own fire protection with a paid staff of full-time firefighters, many of which are also certified as Emergency Medical Technicians. The City's Fire Department has also contracted to provide fire protection to some of the unincorporated areas of Bay County.	
<b>Total Households</b>	6,199 (Source : U.S. Census Bureau, 20 20 Census)	
<b>Elections</b>	Registered Voters – 8,553 (Source: Bay County Supervisor of Elections Office)	
<b>Population</b>	Total Population - 13,045 (U.S. Census Bureau, 20 20 Census) Estimated population as of 7/1/24 – 14,138 (U.S. Census Bureau, Quick Facts ) Estimated population as of 4/1/25 – 15,157 (Florida legislature, Office of Economic & Demographic research)	

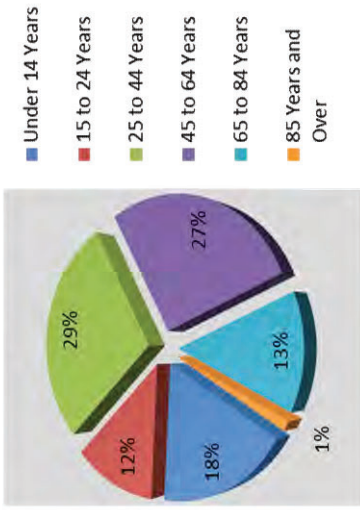
**CITY OF CALLAWAY, FLORIDA**  
**MISCELLANEOUS STATISTICAL DATA**

<b>Building Permits</b>	Building permits for the City are issued by an Independent Contractor.
<b>Water System</b>	Water is purchased from Bay County Water System. The City maintains the distribution system.
<b>Sewer System</b>	Wastewater is treated by the Military Point Advanced Wastewater Treatment Facility – a joint venture owned and governed by Bay County, and the cities of Callaway, Parker and Springfield.
<b>Solid Waste Services</b>	The City provides weekly curbside pickup for non household trash. There are currently five companies which are permitted by the City to provide citizens with garbage service for their homes and businesses.
<b>Recreational Parks and Facilities</b>	<p>Arts and Conference Center – Consists of a large auditorium/banquet room, a Commission Meeting Room, a general meeting room, and a full service catering kitchen .</p> <p>Callaway Community Center/Gore Park – Consists of 1 baseball field, 2 baseball/softball fields, 2 tennis courts, 2 basketball courts, a football field public restrooms, a boat ramp with a boat dock, a picnic area, 2 pavilions, 2 playgrounds, Bankshot court, volleyball court and paved parking.</p> <p>Callaway Recreational Complex – Consists of 2 t - ball fields, 2 baseball fields and 3 baseball/softball fields, a concession stand with a full service kitchen, bleachers, roadways, 2 batting cages, 3 soccer fields, 1 soccer/football field, Public restrooms and a stocked fishing pond.</p> <p>Patterson Park - Consists of large waterfront picnic area with a pathway looping through the park.</p> <p>Collinfurst Square Park - Consists of walking track around a pond and three covered picnic tables.</p> <p>Veterans Park – Pet friendly park that offers exercise/playground facilities for different age groups, including a walking track, picnic pavilion, veterans memorial wall and public restrooms.</p> <p>Brittany Woods Park - Consists of approximately 4 acres of land including a walking track, dog park, and two picnic pavilions.</p>

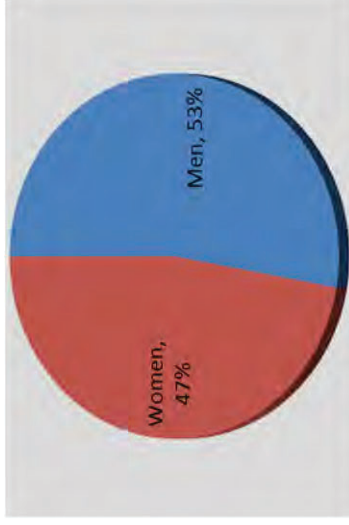
# CITY OF CALLAWAY, FLORIDA

## MISCELLANEOUS STATISTICAL DATA

**Total Population by Age**

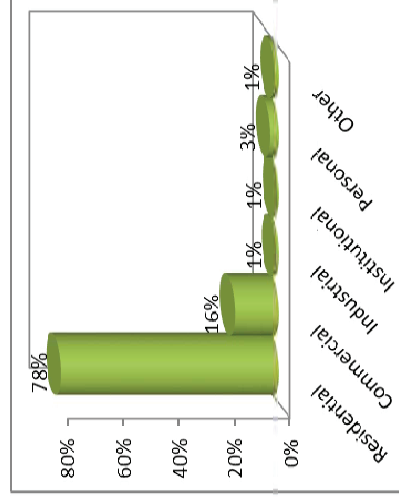


**Total Population by Gender**



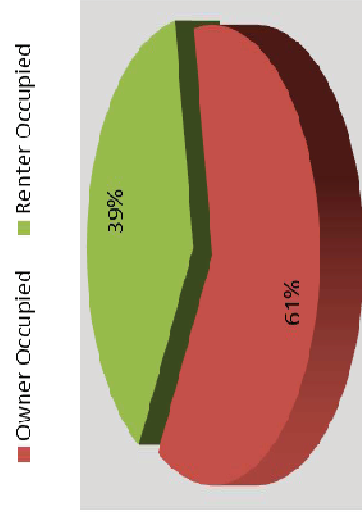
Source: U.S. Census - 2021 American Community Survey 5-Year Estimates Data Profiles

**Callaway Real Property Categories**



Source: Florida Department of Revenue

**Callaway Residential Housing Units**



Source: U.S. Census - 2020 Census

CITY OF CALLAWAY, FLORIDA

PRINCIPAL EMPLOYERS  
CURRENT AND NINE YEARS AGO

Taxpayer	2025			2016		
	Employees	Rank	% of Total Employment	Employees	Rank	% of Total Employment
Walmart Super Center	343	1	17.58%	396	1	19.72%
City of Callaway	85	2	4.36%	70	3	3.49%
Emerald Shores Health Care	75	3	3.84%	80	2	3.98%
McDonald's (Tyndall Pkwy)	60	4	3.08%	56	4	2.79%
Chik Fil A	60	5	3.08%	34	8	1.69%
BCL Civil Contractors, Inc.	50	6	2.56%			
Slim Chickens	50	7	2.56%			
Whataburger Restaurant	45	8	2.31%			
Grocery Outlet #7709	44	9	2.26%	48	5	2.39%
Applebee's	33	10	1.69%	47	6	2.34%
Cellular Sales				34	9	1.69%
Sonny's BBQ				36	7	1.79%
Wendy's				33	10	1.64%
<b>Total</b>	<b>845</b>		<b>43.31%</b>	<b>834</b>		<b>41.53%</b>
<b>Total City Employment</b>	<b>1,951</b>			<b>2,008</b>		

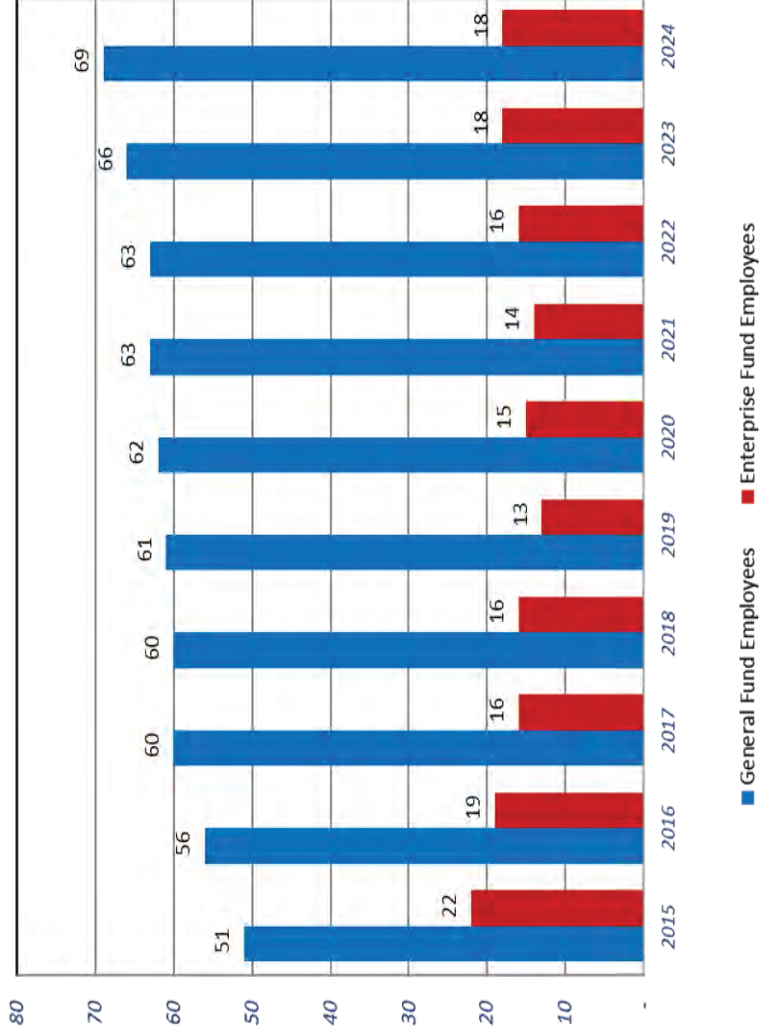
Source: As reported to City on Business License Tax Applications

CITY OF CALLAWAY, FLORIDA

FULL-TIME EMPLOYEES BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Function/Program</b>										
General Government	18	21	20	22	21	20	19	19	19	19
Fire	16	16	16	13	15	16	16	17	20	20
Streets	10	9	12	14	13	12	13	14	14	14
Maintenance	3	3	3	3	3	3	3	3	3	3
Parks and Recreation	9	11	9	9	10	12	12	13	13	15
Water	7	5	6	5	7	6	7	8	8	9
Sewer	8	7	7	5	5	4	5	6	6	6
Solid Waste	4	4	3	3	3	4	4	4	4	4
<b>Total</b>	<b>75</b>	<b>76</b>	<b>76</b>	<b>74</b>	<b>77</b>	<b>77</b>	<b>79</b>	<b>84</b>	<b>87</b>	<b>90</b>

Source: Filled positions as of September 30 of each year per City's records. (Includes elected officials)



CITY OF CALLAWAY, FLORIDA

OPERATING INDICATORS BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS

Function/Program	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>General Government</b>										
Building Permits Issued (including New, Remodels and Additions)	33	31	107	390	319	308	350	147	116	161
Business Licenses Issued	362	360	362	355	311	321	304	304	303	304
<b>Police</b>										
Sworn Deputies	16	17	18	18	18	18	18	19	19	19
Calls for Service	13,491	15,699	14,562	15,838	12,309	14,598	11,420	14,673	14,104	12,785
Citations and Infractions	1,074	1,193	1,587	1,210	906	1,032	926	1,674	2,174	1,278
Arrests	891	970	878	843	785	821	661	942	776	534
<b>Fire</b>										
Full-Time Certified Firefighters	16	16	16	16	16	16	16	17	20	20
Firefighters also Certified as EMT or Paramedic	12	14	14	10	11	11	13	13	13	18
Emergency Responses	2,542	2,675	2,594	2,294	2,234	2,795	2,653	2,643	2,727	2,568
<b>Streets</b>										
Miles Resurfaced within the City	-	1.00	-	-	1.10	-	0.70	0.50	-	0.50
<b>Parks and Recreation</b>										
Public Parks	6	6	6	6	6	6	6	6	6	6
Recreational (Sports) Facilities	2	2	2	2	2	2	2	2	2	2
Conference/Community Centers	2	2	2	2	2	2	2	2	2	2
Conference Center Admissions	11,325	8,555	7,180	7,818	2,124	5,112	10,650	11,490	11,428	11,414
<b>Water</b>										
Average Number of Meters per Month	9,966	8,473	8,362	8,513	8,675	8,794	9,058	9,236	9,447	9,682
Total Annual Gallons Billed (in Thousands)	481,080	437,550	433,999	574,601	417,003	401,710	427,320	442,714	493,107	484,613
Base Rate Charge*	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37	\$ 11.37
Usage Fee per 1,000 Gallons*	\$ 3.87	\$ 3.87	\$ 3.87	\$ 3.87	\$ 4.87	\$ 4.87	\$ 4.87	\$ 5.02	\$ 5.17	\$ 5.23
<b>Sewer</b>										
Average Number of Meters per Month	7,984	6,753	6,728	6,885	7,131	7,248	7,445	7,645	7,698	7,848
Total Annual Gallons Billed (in Thousands)	419,850	384,229	380,360	468,880	394,939	326,132	356,139	342,364	381,134	377,964
Base Rate Charge*	\$ 32.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69	\$ 30.69
Usage Fee per 1,000 Gallons*	\$ 3.97	\$ 3.97	\$ 3.97	\$ 3.97	\$ 4.97	\$ 4.97	\$ 4.97	\$ 6.28	\$ 5.58	\$ 5.98
<b>Solid Waste</b>										
Average Number of Customers per Month	5,568	5,705	5,747	5,145	5,404	5,811	6,189	6,402	6,478	6,478
Total Annual Tonnage (Hauled to Landfill and Grinder)	10,078	15,598	17,885	195	8,831	8,041	9,428	6,395	9,786	10,485
Rate of Flat Monthly Fee*	\$ 7.92	\$ 7.92	\$ 7.92	\$ 9.42	\$ 9.97	\$ 9.97	\$ 9.97	\$ 9.97	\$ 13.00	\$ 13.00

Sources: Various City Departments.  
 NA - Not Available  
 \* Fees are prorated during initial and final months of service. Rates shown are those in effect as of September 30 of each year for residential service within the City limits.

CITY OF CALLAWAY, FLORIDA

CAPITAL ASSETS STATISTICS BY FUNCTION/PROGRAM  
LAST TEN FISCAL YEARS

Function/Program	Fiscal Year Ended									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Government										
Administration Building (City Hall)	1	1	1	1	1	1	1	1	1	1
Modular Office Building (Planning)	1	1	1	1	1	1	1	1	1	1
Records Storage Building	1	1	1	1	1	1	1	1	1	1
Laserfiche Records System	1	1	1	1	1	1	1	1	1	1
Computer File Server	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Video Surveillance System	1	1	1	1	1	2	3	3	3	3
Public Safety										
Fire Station with Crew Quarters and Equipment Bays	1	1	1	1	1	1	1	1	1	1
Fire Engines	4	4	4	4	4	4	4	4	4	4
Rescue Vehicle with Response Equipment	-	-	-	-	-	-	-	-	-	-
Brush Truck	1	1	1	1	1	1	1	1	1	1
Law Enforcement Sub-Station (Office)	1	1	1	1	1	1	1	1	1	1
Law Enforcement Patrol Units (Equipped)*	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Highways and Streets										
Street Miles	84.2	84.2	84.2	84.2	84.2	84.2	84.2	84.2	84.2	84.2
Street Lights	65	65	65	65	65	65	65	65	65	65
Traffic Signals	9	9	9	9	9	9	9	9	9	9
Maintenance										
Shop Building	1	1	1	1	1	1	1	1	1	1
Service Truck	1	1	1	1	1	1	1	1	1	1
Fuel Inventory/Usage Tracking System	1	1	1	1	1	1	1	1	1	1
Fuel Tanks (Above Ground)	2	2	2	2	2	2	2	2	2	2
Parks and Recreation										
Public Parks	6	6	6	6	6	6	6	6	6	6
Community/Conference Centers	2	2	2	2	2	2	2	2	2	2
Boat Ramp	1	1	1	1	1	1	1	1	1	1
Baseball/Softball Fields	10	10	10	10	10	10	10	10	10	10
Football Fields	1	1	1	1	1	1	1	1	1	1
Soccer Fields	6	6	6	6	6	6	6	6	6	6
Tennis Courts	2	2	2	2	2	2	2	2	2	2
Basketball Court	1	1	1	1	1	1	1	1	1	1
Walking Trails	4	4	4	4	4	4	4	4	4	4
Water										
Active Water Meters, Annual Average	8,351	8,473	8,362	8,513	8,675	8,794	9,058	9,236	9,447	9,682
Auto-Read Meters Included	8,165	8,165	8,165	8,513	8,675	8,794	9,058	9,236	9,447	9,682
Active Fire Hydrants (Approximately)	480	480	480	480	480	480	480	480	480	480
Fieldbook Line Mapping System	-	-	-	-	-	-	-	-	-	-
Sewer										
Flow Capacity - Reserved (Millions of Gallons)	2,13812	2,13812	2,13812	2,13812	2,13812	2,13812	2,13812	2,13812	2,13812	2,13812
Lift Stations in City	37	37	37	37	37	37	37	37	37	37
Vac-Con Trucks	2	2	2	2	2	2	2	2	2	2
Cues Camera-Equipped Truck	1	1	1	1	1	1	1	1	1	1
Solid Waste										
Trash Collection Trucks	4	4	4	4	4	4	4	4	4	4
Tube Grinder	-	-	-	-	-	-	-	-	-	-

\* Provided by contractual agreement with Bay County Sheriff's Office.

Source: Various City Departments

NA - Not Available

## **OTHER REPORTS**

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## Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

**Honorable Mayor and Members of  
the City Commission,  
City of Callaway, Florida**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Callaway, Florida (the "City"), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 1, 2026.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

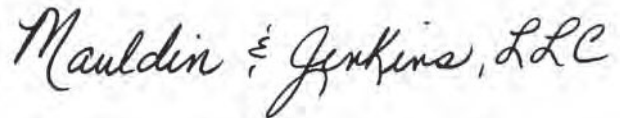
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Bradenton, Florida  
June 1, 2026



# Independent Auditor's Report on Compliance for Each Major State Project and on Internal Control Over Compliance Required by Chapter 10.550, Rules of The Auditor General

**To the Honorable Mayor and Members of  
The City Commission,  
City of Callaway, Florida**

## **Report on Compliance for Each Major State Project**

### ***Opinion on Each Major State Project***

We have audited the City of Callaway, Florida's (the "City") compliance with the types of compliance requirements identified as subject to audit in the *Department of Financial Services' State Projects Compliance Supplement* that could have a direct and material effect on each of the City's major state projects for the year ended September 30, 2025. The City's major state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major state project for the year ended September 30, 2025.

### ***Basis for Opinion on Each Major State Project***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Chapter 10.550, Rules of the Auditor General. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state project. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's state projects.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the audit requirements of Chapter 10.550, Rules of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major state project as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and Chapter 10.550, Rules of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

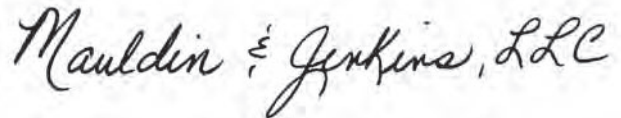
### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.



Bradenton, Florida  
June 1, 2026

**Schedule of Expenditures of State Financial Assistance  
For The Year Ended September 30, 2025**

<u>State Agency, Pass-through Entity, State Program</u>	<u>CSFA No.</u>	<u>Grantors No.</u>	<u>Expenditures</u>	<u>Amounts Paid to Subrecipients</u>
<b>State Financial Assistance:</b>				
Florida Department of Transportation				
Local Transportation Projects - State Paving	55.039	445851-1-54-01	\$ 855,189	-
<b>Total Expenditures of State Financial Assistance</b>			<u>\$ 855,189</u>	<u>\$ -</u>

# City of Callaway, Florida

## Notes to Schedule of Expenditures of State Financial Assistance For The Year Ended September 30, 2025

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### **NOTE 1. BASIS OF PRESENTATION**

The accompanying schedule of expenditures of state financial assistance includes the state grant activity of the City of Callaway, Florida (the "City"), and is presented on the modified accrual basis of accounting.

The information in this schedule is presented in accordance with the requirements of Chapter 10.550, Rules of the Auditor General. Therefore, some amounts presented in the schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

### **NOTE 2. DE MINIMIS INDIRECT COST RATE**

The City chose not to use the allowable de minimis cost rate for the year ended September 30, 2025.

### **NOTE 3. NON-CASH AWARDS**

The City did not receive non-cash awards during the year ended September 30, 2025.

### **NOTE 4. CONTINGENCIES**

Grant monies received and disbursed by the City are for specific purposes and are subject to review by the grantor agencies. Such audits may result in disallowed expenditures under the terms of the grants. Based upon prior experience, the City does not believe that such disallowances, if any, would be material.

**Summary Schedule of Findings and Questioned Costs  
For The Year Ended September 30, 2025**

**SECTION I  
SUMMARY OF AUDIT RESULTS**

***Financial Statements***

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:  
Material weaknesses identified?  yes  no

Significant deficiencies identified not considered to be material weaknesses?  yes  no

Noncompliance material to financial statements noted?  yes  no

***State Financial Assistance Projects***

Internal control over major programs:  
Material weaknesses identified?  yes  no

Significant deficiencies identified not considered to be material weaknesses?  yes  none reported

Type of auditor's report issued on compliance for major state projects programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550, Rules of the Auditor General?  yes  no

Identification of major state financial assistance programs:

CSFA Number	Name of State Financial Assistance Project
55.039	Local Transportation Projects - State Paving

Dollar threshold used to distinguish between Type A and Type B state programs: \$300,000

***Federal Programs***

There was not an audit of major federal program as of September 30, 2025 due to the total amount expended being less than \$1,000,000.

**SECTION II  
FINANCIAL STATEMENT FINDINGS AND RESPONSES**

None reported.

**SECTION III  
STATE AWARDS FINDINGS AND QUESTIONED COSTS**

None noted.

# City of Callaway, Florida

## **Summary Schedule of Prior Year Findings For The Year Ended September 30, 2025**

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None.

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## Independent Auditor's Management Letter

**Honorable Mayor and Members of  
the City Council,  
City of Callaway, Florida**

### **Report on the Financial Statements**

We have audited the financial statements of the City of Callaway, Florida (the "City"), as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated June 1, 2026.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Chapter 10.550, Rules of the Auditor General.

### **Other Reports and Schedule**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major State Project and on Internal Control over Compliance Required by Chapter 10.550, Rules of the Auditor General; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated June 1, 2026, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations in the preceding annual financial report requiring correction.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed within the City's footnotes.

## Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did not operate within the City's geographical boundaries during the fiscal year under audit.

## Special District Component Units

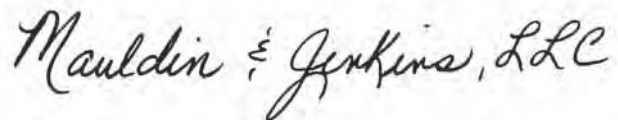
Section 10.554(1)(i)5.c, Rules of the Auditor General, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

## Additional Matters

Section 10.554(1)(i)3 Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor and Members of the City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



Bradenton, Florida  
June 1, 2026



## Independent Accountant's Report

**Honorable Mayor and Members of  
the City Council,  
City of Callaway, Florida**

We have examined the City of Callaway, Florida's (the "City") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2025. Management of the City is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2025.

This report is intended solely for the information and use of the City and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Bradenton, Florida  
June 1, 2026

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