City of
DUNEDIN
Florida

CITY OF DUNEDIN, FLORIDA
Fiscal Year Ended
September 30, 2025

Annual Comprehensive Financial Report

'Dedicated to Quality Service'

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CITY OF DUNEDIN, FLORIDA

Annual Comprehensive Financial Report
For the Fiscal Year Ended September 30, 2025

CITY COMMISSION

MAUREEN "MOE" FREANEY
Mayor

JEFF GOW
Vice Mayor

STEVEN SANDBERGEN **Commissioner**	**THOMAS DUGARD** **Commissioner**	**ROBERT WALKER** **Commissioner**

CITY MANAGER
JENNIFER K. BRAMLEY

DIRECTOR OF FINANCE
LES TYLER

PREPARED BY: CITY OF DUNEDIN FINANCE DEPARTMENT

City of

DUNEDIN

Florida

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INTRODUCTORY SECTION

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City of
DUNEDIN
Florida

June 29, 2026

Honorable Mayor, Members of the City Commission
and Citizens of the City of Dunedin, Florida

Mayor, Vice-Mayor, Commissioners, and Citizens:

We hereby issue the Annual Comprehensive Financial Report (ACFR) of the City of Dunedin, Florida (the "City") for the fiscal year ended September 30, 2025. This report fulfills the requirements set forth in Florida Statutes Chapter 218.39 and Rules of the Auditor General of the State of Florida, Chapter 10.550. This report provides a complete set of financial statements presented in conformity with Generally Accepted Accounting Principles (GAAP) and audited in accordance with Generally Accepted Auditing Standards (GAAS) by a firm of licensed certified public accountants.

The report consists of management's representations concerning the finances of the City. Management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, the City's management team has established a comprehensive internal control framework designed to both protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the presentation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited in accordance with GAAS by Forvis Mazars, LLP. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for fiscal year ended September 30, 2025 are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, there was a reasonable basis for rendering an unmodified opinion on the City of Dunedin's financial statements for the year ended September 30, 2025. The independent auditor's report is located at the front of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with same. The City's MD&A can be found immediately following the report of the independent auditors.

Profile of the Government

The City, incorporated in June 1899, is located in the western part of the State, to the north and west of Tampa, Florida and directly to the north of Clearwater, Florida. The City currently occupies a land area of 10 square miles and serves a population of approximately 36,639. The City is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by State statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing council.

The City operates under the Commission-Manager form of government. Policy-making and legislative authority are vested in a governing body consisting of the Mayor and four Commissioners. The City Commission is responsible for, among other things, passing ordinances, adopting the budget, appointing committees, and hiring the City Manager, City Clerk, City Attorney and the independent auditor. The City Manager is responsible for carrying out the policies and ordinances of the City Commission, overseeing the day-to-day operations of the government, and appointing the heads of the various departments. The City Commission is elected on a non-partisan basis. Commission members, to include the Mayor, serve four-year staggered terms. The Mayor and the City Commission members are elected at large.

The City provides a full range of services, including fire protection and contracted law enforcement; the construction and maintenance of highways, streets, and other infrastructure; library; parks and recreation; marina; golf course, spring training facilities (for the Toronto Blue Jays); water and sewer; reclaimed water; and solid waste. The City also has a Community Redevelopment Agency which is reported within the City's financial statements. Although a legally separate entity, because of their close relationship with the City, the CRA is reported as though they are part of the City (i.e. a blended presentation). Information on this entity can be found under the Reporting Entity section of the Notes to the Financial Statements, on page 57 of this report.

The City Commission is required to hold two (2) public hearings on the proposed budget and to adopt a final budget by no later than September 30, the close of the City's fiscal year. The annual budget serves as the foundation for the City's financial planning and control. The appropriated budget is prepared by fund, function (e.g., public safety), and department (e.g., fire). All of the City's governmental funds are annually appropriated. Department Heads may make transfers of appropriations within a department and fund. Transfers of appropriations between funds, however, require the approval of the City Commission. Budget-to-Actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the general and penny funds, these comparisons are presented on pages 42 - 43 as part of the basic financial statements. For other governmental funds with appropriated annual budgets, the comparisons are presented on pages 138 - 144.

City of DUNEDIN Florida

Local Economy

The City mainly consists of residential land use (54%}, with recreation/open space (31%), industrial and commercial (9%), and other uses (6%) comprising the remainder of the City's land area. The economy of Dunedin is primarily dependent upon tourism, services, and retirement living. Major employers include the Pinellas County School System, Mease Dunedin Hospital (a medical complex), Publix Supermarkets, the City of Dunedin, Bay Care Home Care, and Coca-Cola North America. The service industry (banking, retailing, personal services, etc.) has risen significantly to meet the demands of the area's population. Some local demographic data is presented below.

As of September 2025, the City's unemployment was at 4.2% and total population at 36,639. The median age was 57.0 years of age, and median household income was $74,477, based on the most recent census data. Approximately 35.3% of Dunedin's residents were of retirement age (65 and over) in 2025. The local economy is also influenced during the winter months by a seasonal population of approximately 4,000 people.

Dunedin attractions include: Caladesi Island and Honeymoon Island State Parks, situated on coastal waters of St. Joseph Sound, located within Dunedin's city limits; the Pinellas County Trail; and the newly renovated Spring Training Facility for the Toronto Blue Jays, a Major League Baseball team. Dunedin has a very low vacancy rate for office and commercial buildings, comparatively few vacant or foreclosed homes, and many events and activities in the City that keep it vibrant and fun year-round. Dunedin remains a choice area in which to reside.

The City has experienced ten (10) consecutive years of increases in taxable property values. In the two (2) most recent years, total taxable assessed value increased year over year by 11.64% and 10.16% in FY 2024 (2023 taxable value) and FY 2025 (2024 taxable value), respectively. Ad valorem taxes collected also increased year over year by $1.6 million or 11.3% in fiscal year 2024; and $1.5 million or 9.8% in fiscal year 2025. The increase in property tax revenue is due to higher property values. Property taxes were 35.3% of the general fund revenues in fiscal year 2025.

The general fund's main revenue sources include property tax, utility taxes, state revenue sharing, and half cent sales taxes. In fiscal year 2025, utility taxes represented 12.1% of the general fund's revenue. Utility taxes have been relatively consistent over the past several years. State revenue sharing and half cent sales taxes remained flat in FY 2025, and together make up 9.4% of general fund revenue. Infrastructure sales tax revenues in the penny fund increased slightly from $5.4 million in fiscal year 2024 to $5.5 million in fiscal year 2025. This revenue source represents approximately 9.0% of the Governmental Activities revenue. During fiscal year 2022, the City received $18.3 million in grant funds from the United States Treasury Department pursuant to the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) program to support response to and recovery from the Covid-19 public health emergency. An amount of $2.2 million was applied to eligible expenditures during the fiscal year, with the balance of approximately $0.8 million to be used towards future programs and initiatives.

As a result of its strong local economy, sound fiscal policies, effective management, and strong budget flexibility and liquidity, the City of Dunedin's S&P Global Rating remains at AA+.

City of DUNEDIN Florida

Long-term Financial Planning and Major Initiatives

The City prepares an annual Business Plan which includes initiatives and a six-year Capital Improvements Program (CIP) that includes a long-range financial plan (LRFP) for all Funds. The City Manager proposes the Business Plan to the City Commission annually and the City Commission approves the final Business Plan during the annual budget process. The Business Plan is an integral part of the City's planning and budget development process, but does not appropriate funds. The Business Plan, as well as the annual Operating and Capital Budget documents provide information to assess the City's long-term financial condition in comparison to the short-term focus of the annual operating budget and ACFR. Projections are updated and the first year's initiatives and capital projects are incorporated into the next operating budget. The LRFP summarizes the City's major revenues, operating expenditures, fund balance, and capital projects over a rolling six-year period.

The City adopted its first Strategic Plan in late 2024. This plan is a product of extensive collaboration between City leadership, City staff, residents of Dunedin, and key stakeholders to ensure the Plan reflects the entire community.

The City's responsible fiscal policies have placed the City in a stronger financial condition which is illustrated by the general fund's unassigned fund balance. At year end, that balance was $10.4 million, or 56.7% of fund balance, and 23.9% of the fiscal year 2025 adopted general fund operating budget. The goal for unassigned fund balance at year end is 15.0% of the current year's adopted operating expenditure budget.

Acknowledgements

Preparation of the ACFR and completion of the audit was made possible by the dedicated efforts of staff of the Finance Department. The City's Auditors, Forvis Mazars, LLP are commended for their professionalism in conducting the audit. Forvis Mazars, LLP expertise added credibility to contents found within this ACFR.

Last, but certainly not least, we would also like to express our appreciation to the Mayor and the City Commission for their support. With their continued leadership, the City can look forward to a secure financial future.

Respectfully submitted,

Jennifer K. Bramley
City Manager

Les Tyler
Director of Finance

City of Dunedin, Florida
Certificate of Achievement

For the year ended September 30, 2024

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Dunedin, Florida, for its annual comprehensive financial report for the fiscal year ended September 30, 2024.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Dunedin
Florida

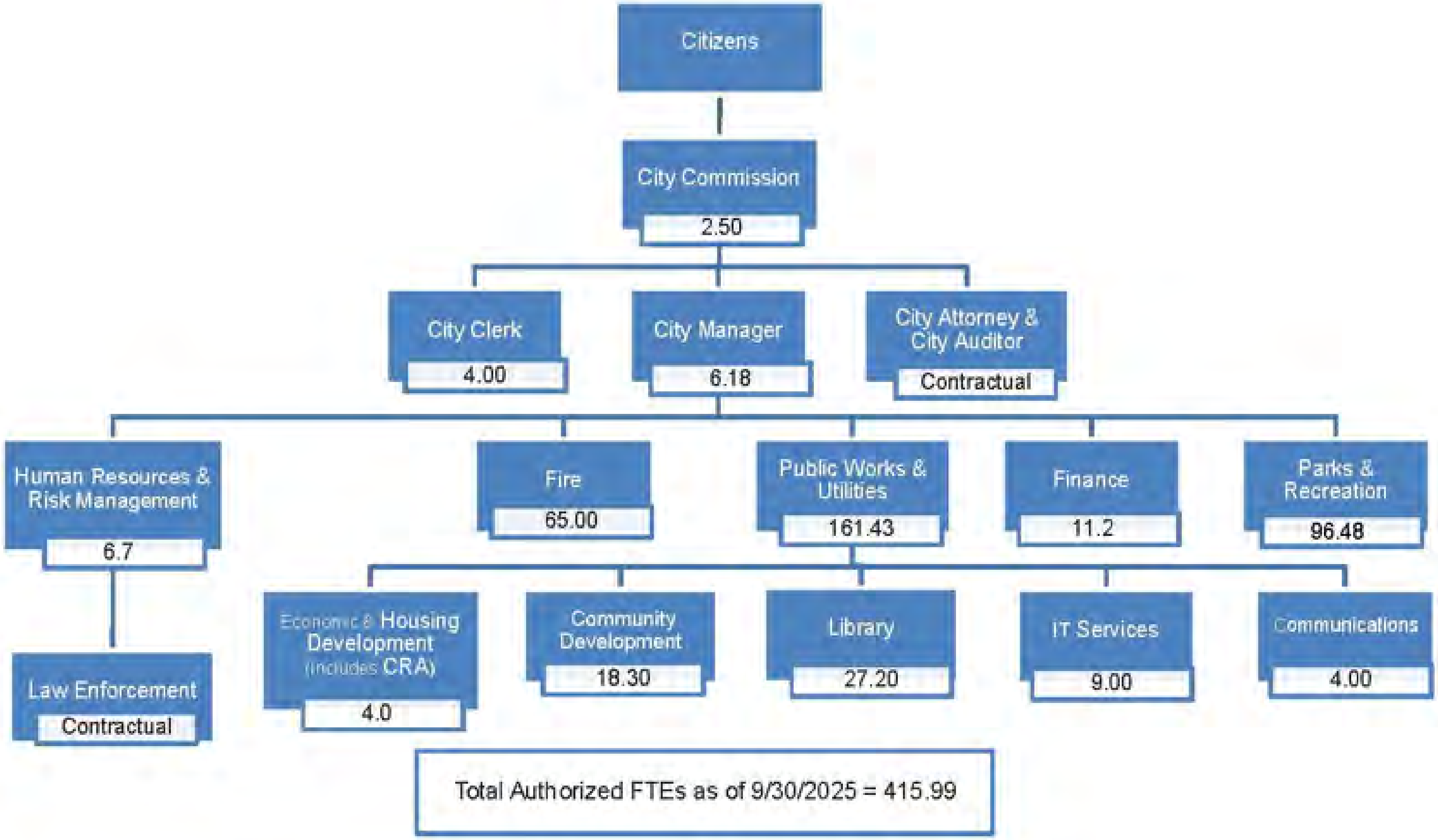
For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

September 30, 2024

Christopher P. Morrill

Executive Director/CEO

Authorized FY 2025 Organization Chart with Full Time Equivalents (FTEs)



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FINANCIAL SECTION

City of DUNEDIN Florida

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Forvis Mazars, LLP
400 N. Ashley Drive, Suite 2540
Tampa, FL 33602
P 813.421.9299 | F 813.436.3405
forvismazars.us

Independent Auditor's Report

Honorable Mayor and City Commission
City of Dunedin, Florida
Dunedin, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dunedin, Florida (the "City") as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents. In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2025, and the respective changes in financial position and, where applicable, cash flows, and the respective budgetary comparisons for the General Fund and each major special revenue fund thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. We did not audit the financial statements of the City's Municipal Firefighters' Pension Trust Fund, which represent 50%, 53%, and 16% of the assets, net position, and revenues/additions of the aggregate remaining fund information, respectively. Those statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the City's Municipal Firefighters' Pension Trust Fund, is based solely on the reports of those other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the City's Municipal Firefighters' Pension Trust Fund were not audited in accordance with *Government Auditing Standards*.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during that audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension and other postemployment benefit information, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund statements and schedules and the schedule of expenditures of federal awards and state financial assistance as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, *Rules of the Auditor General*, respectively, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund statements and schedules and the schedule of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and the statistical sections, as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Forvis Mazars, LLP

Tampa, Florida
June 29, 2026

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As management of the City of Dunedin, Florida (the “City”), we offer readers of the City’s financial statements this narrative overview and analysis of the City’s financial activities for the fiscal year ended September 30, 2025. We encourage readers to consider the information presented here in conjunction with the additional information furnished in our letter of transmittal, the basic financial statements, and the accompanying notes to the financial statements, which are included in this report.

Financial Highlights

- The City’s net position (assets and deferred outflows over liabilities and deferred inflows) is $278.0 million at the close of fiscal year 2025, an increase of $5.1 million, or 1.9% over the net position at the prior fiscal year end. This change in net position consisted of an increase to governmental activities of $1.9 million, and an increase to business-type activities of $3.3 million over prior fiscal year end.

    - Of this net position amount, $195.9 million (70.5%) is net investment in capital assets and $27.7 million (10.0%) is restricted. The remaining $54.4 million (19.5%) represents unrestricted net position, which may be used to meet the City’s ongoing obligations to citizens, creditors and other agencies.
    - General revenues total $43.8 million or 42.1% of all revenues. Program-specific revenue in the form of charges for services, operating grants and contributions, and capital grants and contributions total $60.3 million or 57.9 % of all revenues.

- As of the close of the current fiscal year, the City’s governmental funds reported combined ending fund balances of $43.4 million, an increase of $0.3 million (0.7%) in comparison with the prior year combined ending fund balances. Unassigned fund balance was $10.4 million, and therefore available for spending at the City’s discretion. The remainder is non-spendable, restricted, committed, or assigned for contracts, programs, or debt.

- At the end of the current fiscal year, unrestricted fund balance (the total of the *committed*, *assigned*, and *unassigned* components of *fund balance*) for the general fund was $16.2 million, or approximately 31.0% of total general fund expenditures including transfers out.

- The City’s total outstanding debt obligations decreased by $7.4 million during the current fiscal year. Governmental activities debt decreased by a net $4.0 million primarily as a result of scheduled debt service payments on outstanding obligations, offset by an increase of $1.0 million relative to financed lease purchases during the fiscal year. Debt obligations for business-type activities decreased by $3.4 million, primarily attributable to payments of scheduled debt service on outstanding bonds, notes and financed lease purchases ($4.6 million), offset by increases to the funding provided through financed lease purchases for the acquisition of solid waste vehicles ($0.4 million), and additional SRF Funding for Wastewater projects ($0.8 million) . These changes are illustrated in the “Outstanding Debt” table and in the notes to the financial statements (see Note 4.B., Long-Term Obligations).

Overview of the Financial Statements

This discussion and analysis serves as an introduction to the City's basic financial statements. The City's statements consist of three components: government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances in a manner similar to a private sector business.

The *statement of net position* presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as *net position.* Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported for some items that will only result in cash flows during future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, transportation, economic environment, and culture and recreation. The business-type activities of the City include solid waste, water/sewer utility, stormwater utility, marina operations, and the City golf course.

The government-wide financial statements include not only the City of Dunedin itself, but also the Community Redevelopment Agency (CRA). Although the CRA is legally separate, it is financially accountable to the City. The City Commission serves as the governing body for the CRA.

The government-wide financial statements can be found on pages 35 - 37 of this report.

Fund financial statements. A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Penny Fund, which are considered major funds. Data from the other seven governmental funds are combined into a single, aggregated presentation. The nonmajor government funds are the Public Art Fund, Impact Fee Fund, Building Fund, County Gas Tax Fund, Stadium Fund, Community Redevelopment Agency Fund, and American Rescue Plan Act Fund. Individual fund data for each of these non-major governmental funds is provided in the combining and individual fund statements and schedules section of this report.

The City adopts an annual appropriated budget for its governmental funds and prepares budgetary comparison statements to demonstrate compliance. The basic governmental fund financial statements can be found on pages 38 - 43 of this report.

Proprietary funds. The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its solid waste, water and wastewater utility, stormwater utility, marina operations, and golf operations. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for vehicle maintenance, building maintenance, self-insurance functions, and information technology services. All four services have been allocated between governmental and business-type activities based on contribution rates within the government-wide financial statements.

Proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information on each enterprise activity, all of which are considered to be major funds of the City. Conversely, the four internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements in the combining and individual fund statements section of this report.

The basic proprietary fund financial statements can be found on pages 44 - 50 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reported in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The fiduciary fund financial statements can be found on pages 52 - 53 of this report.

Notes to the financial statements. The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are found on pages 57 - 114 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's progress in funding its obligation to provide pension and other post-employment benefits (OPEB) to its employees. Required supplementary information regarding pension and OPEB funding can be found on pages 117 - 126 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information on pensions and OPEB. Combining statements and other supplementary information schedules can be found on pages 134 - 148 of this report.

Government-wide Financial Analysis

As noted earlier, net position, over time may serve as a useful indicator of a government's financial health. In the case of the City of Dunedin, assets and deferred outflows of $401.4 million exceeded liabilities and deferred inflows of $123.4 million by $278.0 million as of September 30, 2025.

As illustrated in the table on the next page, the largest portion of the City's net position (70.5%) reflects its net investment in capital assets (i.e., land, buildings, infrastructure, improvements other than buildings, machinery and equipment, and right to use assets). The City uses these assets to provide a variety of services to its residents. Accordingly, these assets are not available for future spending. Although the City's investment in capital and right to use leased assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the assets themselves cannot be used to liquidate these liabilities.

The restricted portion of the City's net position represents resources that are subject to external restrictions on how they may be used, e.g., for debt and capital improvements. Restricted net position increased $6.0 million during the year, from $21.7 million to $27.7 million.

The remaining balance represents the City's unrestricted net position. As of September 30, 2025, the City's unrestricted net position was $54.4 million, a decrease of $5.4 million from the prior fiscal year-end. The unrestricted portion of net position is used to meet the City's ongoing obligations to citizens and creditors.

City of Dunedin, Florida
Net Position
September 30

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Current and other assets	$ 62,765,695	$ 63,245,148	$ 44,235,373	$ 49,139,228	$ 107,001,068	$ 112,384,376
Capital assets	200,073,891	204,294,333	91,311,475	86,977,759	291,385,366	291,272,092
Total assets	262,839,586	267,539,481	135,546,848	136,116,987	398,386,434	403,656,468
Deferred outflow of resources	2,816,124	5,192,516	209,155	319,390	3,025,279	5,511,906
Current liabilities	4,992,970	8,111,086	5,167,056	5,271,393	10,160,026	13,382,479
Long-term liabilities outstanding:						
Due within one year	7,894,313	7,082,834	5,476,422	5,313,559	13,370,735	12,396,393
Due in more than one year	43,822,413	48,304,968	43,954,519	47,500,315	87,776,932	95,805,283
OPEB liability	1,446,551	1,183,164	718,601	604,059	2,165,152	1,787,223
Net pension liability	3,027,525	7,089,376	553,424	890,727	3,580,949	7,980,103
Total liabilities	61,183,772	71,771,428	55,870,022	59,580,053	117,053,794	131,351,481
Deferred inflow of resources	4,845,276	3,223,309	1,528,154	1,750,463	6,373,430	4,973,772
Net position:						
Net investment in capital assets	153,291,301	153,187,689	42,583,803	38,163,559	195,875,104	191,351,248
Restricted	25,822,965	19,477,469	1,916,912	2,202,330	27,739,877	21,679,799
Unrestricted	20,512,396	25,072,100	33,857,112	34,739,972	54,369,508	59,812,072
Total net position	$ 199,626,662	$ 197,737,258	$ 78,357,827	$ 75,105,861	$ 277,984,489	$ 272,843,119

Governmental activities. The manner in which the City’s net position changed during the most recent fiscal year is reflected in the statement of activities, a summary of which is shown in the table on the page after next. This statement divides the activities between governmental activities and business-type activities. Governmental activities increased the City’s net position by $1.4 million before transfers. Key elements of this change are as follows:

- Revenues were slightly up in fiscal year 2025 by $0.1 million, or 0.3%, totaling $61.2 million compared to the prior year’s total of $61.1 million. Charges for services increased $0.8 million, or 7.8%, totaling $10.3 million compared to the prior fiscal year’s total of $9.5 million. Property tax revenue increased $1.8 million, or 9.9% from fiscal year 2024 as a result of increased property values. Operating grant revenue decreased from $8.3 million to $7.0 million between FY 2024 and FY 2025, or $1.3 million as a result of the following; decrease in public safety funding from the American Recovery Protection Act (ARPA) program of $4.9 million, increase resulting from receipt of $0.5 million in insurance proceeds related to lost revenue recoveries at various City-owned facilities resulting from storm damage , FEMA funding received for various named storms ($2.8 million), and other nominal increases in state revenue sharing, contributions, and other miscellaneous sources. Capital grants and contributions decreased by $1.3 million, primarily due to the one-time receipt of funding from state for the Gladys Douglas Preserve ($1.2 million) in prior fiscal year 2024. An investment gain of $2.8 million was recognized as a result of fair value of securities held in the City’s investment pool increasing at September 30, 2025 compared to market.

Total expenses incurred in FY 2025 amounted to $59.8 million; up $4.9 million, or 8.8% from the $54.9 million in FY 2024. Most City programs saw increases in expenses during the current fiscal year, with the most significant increases occurring in public safety ($1.4 million), physical environment ($5.7 million), and culture and recreation ($3.1 million). Programs realizing the most significant reduction in expenses from FY 2024 to FY2025 include general government ($1.6 million) and economic environment ($3.8 million).

- Expenses for public safety activities increased primarily as a result of; $1.7 million in additional expense related to salaries and fringe benefits for firefighters and EMT personnel, $0.4 million increase in contractual law enforcement services provided by the Pinellas County Sheriff's Office, and a partially offsetting decrease of $1.2 million relative to the actuarially-determined firefighter's pension liability and related fiscal year expense.

- Increases in expenses under the physical environment program were primarily a result of $5.3 million and $0.4 million in costs incurred during fiscal year 2025 for solid waste refuse disposal services and contractual debris removal monitoring services, respectively, associated with hurricanes Milton and Helene.

- Culture and recreation program expense increased primarily due to roof replacements and repairs at various parks and recreation facilities, including the library, community center, and Hale center ($1.3 million), additional costs incurred for general repair and maintenance of park facilities ($0.2 million), purchase and replacement of emergency radios for parks and recreation operations ($0.1 million), increased salary and benefit costs for parks and recreation department staff ($0.2 million), and non-recurring costs incurred during fiscal year 2025 relative to essential repairs related to hurricanes Milton and Helene ($0.5 million).

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- The decrease in expense for the general government program primarily relates to a reduction in costs ($2.1 million) incurred towards projects funded by the American Rescue Plan Act, particularly the relocation of underground utilities and and lighting associated with the Skinner Boulevard project, which was essentially completed in prior fiscal year 2024, offset in part by an increase in administrative charges allocated to the general fund in support of interdepartmental services provided ($0.8 million).

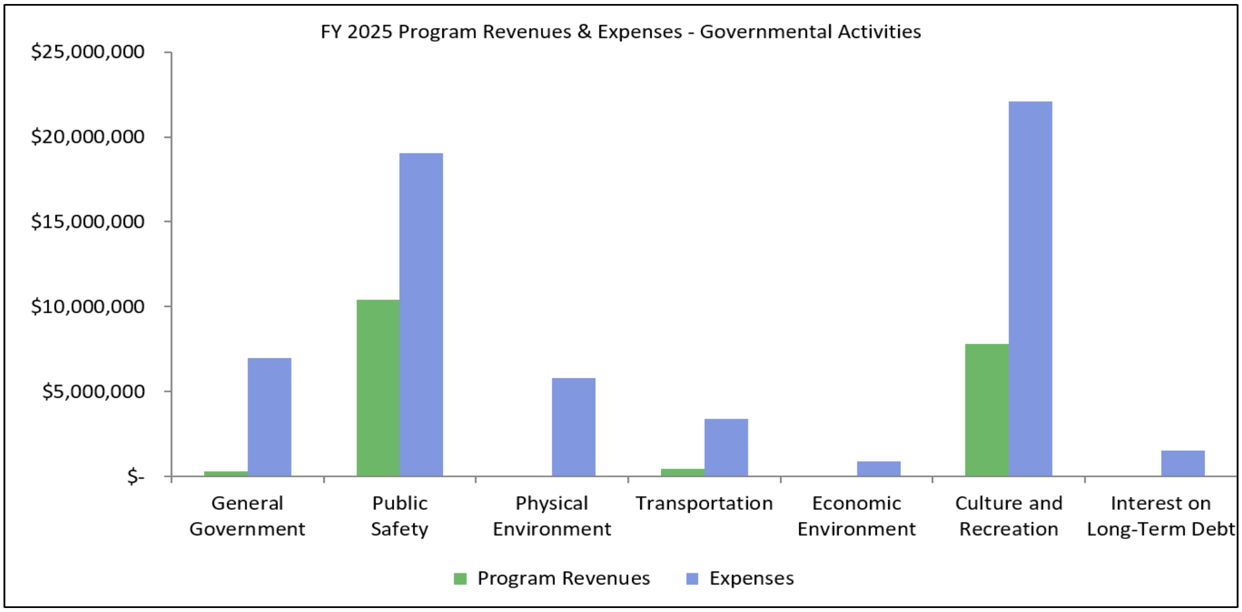
- Economic environment expenses saw a reduction in expense as a result of non-recurring costs of approximately $3.5 million relative to the Skinner Boulevard project, which was essentially completed in prior fiscal year 2024.

City of Dunedin, Florida
Changes in Net Position
For the Year Ended September 30, 2025

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Revenues:						
Program revenues:						
Charges for services	$ 10,283,189	$ 9,541,018	$ 39,408,934	$ 35,962,908	$ 49,692,123	$ 45,503,926
Operating grants and contributions	6,979,599	8,328,553	1,876,820	3,434,094	8,856,419	11,762,647
Capital grants and contributions	1,736,565	3,061,543	23,147	175,204	1,759,712	3,236,747
General revenues:						
Property taxes	19,491,542	17,732,983	-	-	19,491,542	17,732,983
Utility services taxes	5,894,792	5,458,454	-	-	5,894,792	5,458,454
Franchise fees	3,319,334	2,981,384	-	-	3,319,334	2,981,384
Intergovernmental revenues	10,120,610	9,987,428	-	-	10,120,610	9,987,428
Other taxes	426,738	378,646	-	-	426,738	378,646
Other	2,943,552	3,596,360	1,613,310	2,332,552	4,556,862	5,928,912
Total Revenues	61,195,921	61,066,369	42,922,211	41,904,758	104,118,132	102,971,127
Expenses:						
General government	6,958,415	8,537,045	-	-	6,958,415	8,537,045
Public safety	19,044,121	17,685,456	-	-	19,044,121	17,685,456
Physical environment	5,816,297	72,715	-	-	5,816,297	72,715
Transportation	3,412,579	3,286,009	-	-	3,412,579	3,286,009
Economic environment	903,529	4,745,612	-	-	903,529	4,745,612
Culture and recreation	22,122,205	18,985,112	-	-	22,122,205	18,985,112
Interest on long-term debt	1,518,072	1,616,490	-	-	1,518,072	1,616,490
Solid waste	-	-	7,341,260	6,571,682	7,341,260	6,571,682
Water/Sewer utility	-	-	22,596,524	21,507,144	22,596,524	21,507,144
Stormwater utility	-	-	4,951,310	4,404,882	4,951,310	4,404,882
Marina	-	-	665,550	835,637	665,550	835,637
Golf	-	-	3,646,901	1,591,547	3,646,901	1,591,547
Total Expenses	59,775,218	54,928,439	39,201,545	34,910,892	98,976,763	89,839,331
Increase (decrease) in net position before transfers	1,420,703	6,137,930	3,720,666	6,993,866	5,141,369	13,131,796
Transfers	468,700	(763,882)	(468,700)	763,882	-	-
Increase (decrease) in net position after transfers	1,889,403	5,374,048	3,251,966	7,757,748	5,141,369	13,131,796
Net position-beginning	197,737,259	192,363,211	75,105,861	67,348,116	272,843,120	259,711,327
Net position-ending	$ 199,626,662	$ 197,737,259	$ 78,357,827	$ 75,105,864	$ 277,984,489	$ 272,843,123

As the bar chart that follows illustrates, governmental activities typically do not pay for themselves. For example, public safety expenses exceed program revenues by $8.6 million and culture and recreation expenses exceed program revenues by $14.3 million.

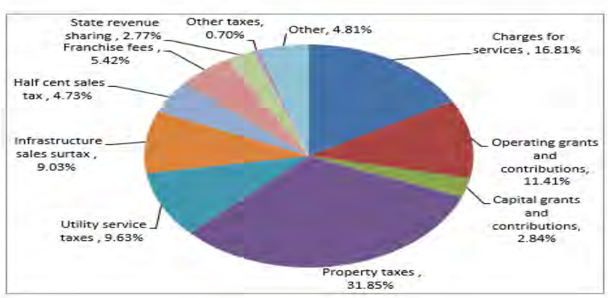
The pie chart on the following page shows that overall, 31.0% of offsetting revenues for governmental activity expenses come from specific charges for services (16.8%) and grants (14.2%). The remaining 69.0% of revenue supporting governmental activities comes from property taxes (31.9%), utility service taxes (9.6%), infrastructure surtax (9.0%), and other taxes, fees and revenue sharing (18.5%).



FY 2025 Program Revenues and Expenses - Governmental Activities	General Government	Public Safety	Physical Environment	Transportation	Economic Environment	Culture and Recreation	Interest on Long- Term Debt
Program Revenues	$ 330,187	$ 10,402,455	$ -	$ 467,477	$ -	$ 7,799,234	$ -
Expenses	6,958,415	19,044,121	5,816,297	3,412,579	903,529	22,122,205	1,518,072

FY 2025 Revenues By Source - Governmental Activities

	Amount
Charges for services	$ 10,283,189
Operating grants and contributions	6,979,599
Capital grants and contributions	1,736,565
Property taxes	19,491,542
Utility service taxes	5,894,792
Infrastructure sales surtax	5,528,171
Half cent sales tax	2,897,321
Franchise fees	3,319,334
State revenue sharing	1,695,118
Other taxes	426,738
Other	2,943,552
Total revenues by source	$ 61,195,921



Note: revenue does not include transfers.

***Business-type activities*.** Business-type activities increased the City's net position in FY 2025 by $3.7 million before transfers. Key elements of this increase are as follows:

- Charges for services revenues recognized in fiscal year 2025 for business-type activities increased by $3.4 million, or 9.6% from prior fiscal year 2024.

    - Solid Waste utility charges for services revenue increased from $6.8 million to $7.2 million, or 6.3% between FY 2024 and FY 2025. Effective October 1, 2024, solid waste rates for residential and non-residential customers increased by 4.0% over the prior year's rate, which accounts for the majority of the dollar increase in revenue.

    - Water and Sewer utility charges for services revenue were up $0.4 million or 1.9%, from $23.0 million to $23.4 million, which was slightly low in comparison to the 6.0% average rate increase which went into effect October 1, 2024 for water/sewer unit charges and use fees. Unbilled revenues for utility services incurred at fiscal year end increased approximately $0.2 million year over year, accounting for a portion of the remaining increase in charges for services.

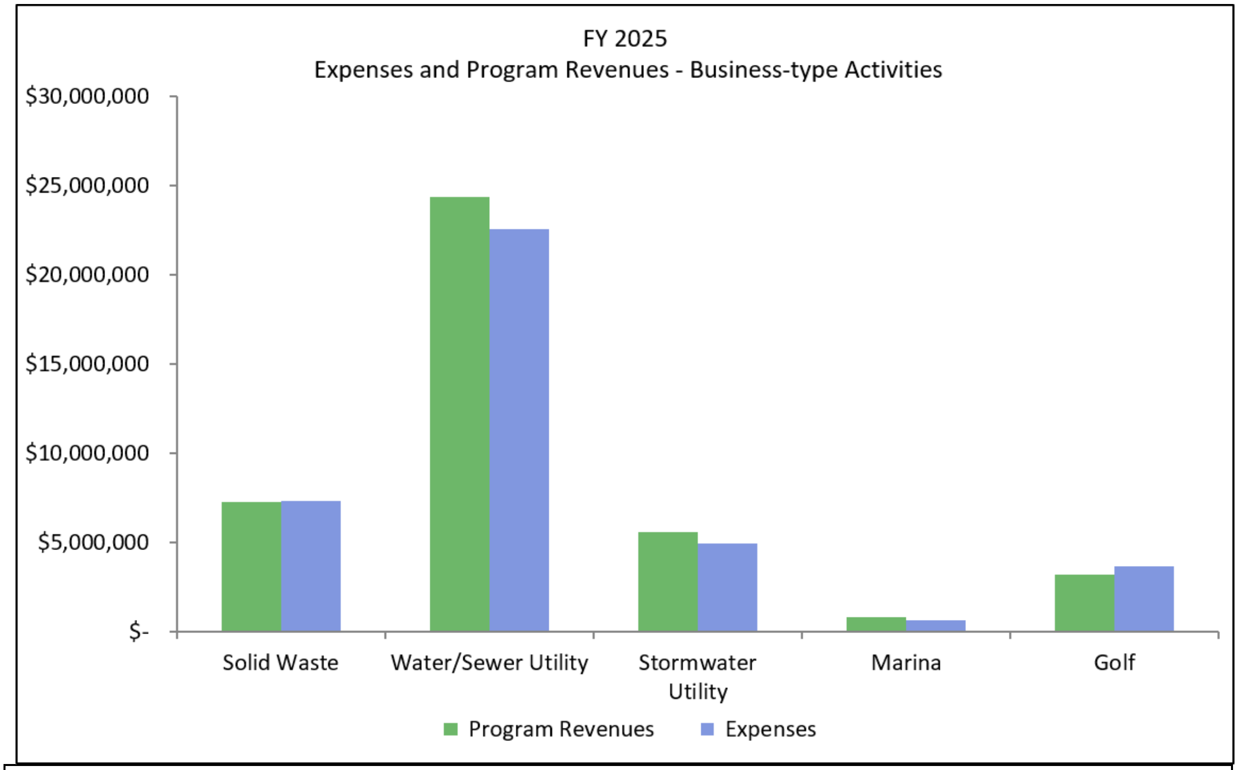
    - Stormwater charges for services saw an increase of $1.3 million, or 30.6%, from FY 2024 to FY 2025. Per City ordinance, utility rates increased from the prior year by 29.7% effective October 1, 2024, accounting for the additional charges for services revenue in FY 2025.

    - Marina charges for services decreased by $0.5 million, from $0.7 million to $0.2 million, between fiscal years 2024 and 2025. As a result of significant damage to the facilities from Hurricane's Milton and Helene, operations of the marina were reduced and limited during FY 2025 compared to the prior fiscal year.

    - Golf Club charges for services revenues were $1.3 million in FY 2024, increasing by $1.7 million, or 132.7%, to $3.0 million in FY 2025. The golf club was closed nine months during prior fiscal year 2024, and three months during fiscal year 2025, to accomodate a restoration project on the golf course, resulting in the significant revenue increase from year to year.

Total expense incurred in FY 2025 amounted to $39.2 million; increasing by $4.3 million, or 12.3% over the prior fiscal year 2024. The solid waste utility fund saw an increase in expense from $6.6 million to $7.3 million, rising $0.7 million, or 11.7%. The water/sewer utility fund expense rose from $21.5 million to $22.6 million, or 5.1% between the two fiscal years. The stormwater utility fund had an increase in expense from $4.4 million to $5.0 million, or 12.4% between the two fiscal years. Expense decreased by $0.2 million, or 20.3% between the two fiscal years for the marina enterprise fund. The golf club fund expense increased from $1.6 million to $3.6 million, or 129.1% over the prior fiscal year 2024.

Unlike governmental activities, business-type activities are typically able to pay for themselves through specific user charges and other revenue sources. The bar chart below illustrates this case for the City's solid waste, water/sewer utility, stormwater utility, and marina funds, each of which generated revenues sufficient to cover operational expenses during current fiscal year 2025.



	FY 2025 Expenses and Program Revenues - Business-Type Activities				
	Solid Waste	Water/Sewer Utility	Stormwater Utility	Marina	Golf
Program Revenues	$ 7,302,984	$ 24,363,284	$ 5,591,663	$ 845,378	$ 3,205,592
Expenses	7,341,260	22,596,524	4,951,310	665,550	3,646,901

Fund Level Financial Analysis

Governmental funds. As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The general fund, penny sales tax fund, and a variety of special revenue funds are recorded in the *governmental funds*. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of $43.4 million, an increase of $0.3 million compared to the prior fiscal year. Approximately 24.0% of this amount ($10.4 million) constitutes unassigned fund balance, which is available for spending. The remaining fund balance is either *nonspendable*, *restricted*, *committed*, *or assigned*, to indicate that it is: not in spendable form ($1.3 million), legally restricted for specific purposes by entities outside the City's control ($25.9 million), committed for particular purposes ($1.2 million), or assigned for particular purposes ($4.6 million). For additional information, see Note 6 – Fund Balance Reporting.

As a measure of the general fund’s liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Unassigned fund balance represents approximately 20.0% of total general fund expenditures for the current fiscal year, while total fund balance represents 35.4% of that same amount.

The total fund balance of the City’s general fund decreased by $2.6 million (12.4%) during fiscal year 2025. The most significant factors contributing to the decrease include the following:

- Revenues from property taxes increased by $1.5 million, or 9.8% during FY 2025 compared to the prior year, primarily as a result of higher taxable assessed property values. The Pinellas County Property Appraiser estimated an increase of 10.21% in assessed taxable property values within the City of Dunedin during the year generally as a result of economic upturns and increased real estate market values.

- Intergovernmental revenue of $10.2 million was realized during FY 2025, an increase of $4.4 million from the $5.8 million received in prior FY 2024. Primary contributors to this increase include $2.8 million in funding received from FEMA as reimbursement for past storm-related expenditures, and $1.7 million in funding from the American Rescue Plan Act (ARPA) being recognized during FY 2025 to partially fund the City's contract with the Pinellas County Sheriff's Office for law enforcement services.

- Charges for services revenue increased by $0.9 million, or 10.2% in FY2025, primarily due to an increase in; funding provided by Pinellas County per interagency agreement in support of emergency medical services ($0.5 million), and administrative charges to internal service funds ($0.5 million) in support of services provided.

- Other revenue amounted to $1.1 million during fiscal year 2025, up $0.9 million from the prior fiscal year's $0.2 million. Primary contributors to this increase include the recognition of $0.5 million in insurance proceeds revenue during FY 2025 pursuant to a settlement with a provider for claims related to lost revenue due to storm events, and an accounting adjustment to recognize $0.2 million in revenue previously accounted for as an escrow liability.

- Current expenditures related to the general government program increased by $1.5 million in FY 2025 compared to prior FY 2024, from $7.3 million to $8.8 million, primarily due to increases in contractual costs for a consultant firm to assist the City in managing claims for reimbursement from FEMA relative to storm damage ($0.2 million), professional fees for various services provided to the City's planning and development programs ($0.2 million), costs associated with the implementation of a downtown 'looper' program providing transportation services throughout the City ($0.2 million), and increased internal service fund charges to the general fund for liability insurance coverage ($0.5 million).

- Public safety program current expenditures increased $2.4 million in fiscal year 2025 compared to the prior year. The most significant factors contributing to the increase include the incurrence of contractual costs for a consultant firm to assist the City in managing claims for reimbursement from FEMA relative to storm damage ($0.2 million), additional costs related to the contract with Pinellas County Sheriff's Office for law enforcement services provided to the City ($0.4 million), increased wage and benefit costs of the fire administration, fire operations, and emergency medical technician's staff ($1.4 million), and new expenditures incurred in fiscal year 2025 relative to additional staffing for fire operations pursuant to a fire safety program established and funded by FEMA ($0.2 million).

- Current expenditures for the physical environment program went from $0.1 million in FY 2024 to $5.7 million in FY 2025, an increase of $5.6 million, as a result of contractual services provided during fiscal year 2025 for solid waste refuse disposal services and residential debris removal services resulting from Hurricane's Milton and Helene.

- Current expenditures for the culture and recreation program increased by $3.4 million, from $13.2 million in FY 2024 to $16.6 million in FY 2025. Key contributors to the increased expenditures include non-recurring costs incurred during FY 2025 for repairs or roof replacements on several City parks and recreational facilities, including the community center, library, and Hale center ($1.3 million), increased wage and benefits costs for parks and recreation departmental staff ($0.2 million), and additional costs associated with repairs to parks facilities sustaining damage from hurricane's Milton and Helene ($0.5 million).

- The remaining program's (transportation and economic environment) expenditures within the general fund were relatively stable between the two fiscal years.

The penny sales tax fund has a total fund balance of $11.8 million, all of which is restricted for a specific purpose. The net increase in fund balance during the current year was $ 1.9 million. Primary contributors to the fund balance change include the following:

- During FY 2025 the City received $5.5 million in infrastructure tax revenues through the county, an approximate $0.1 million increase over prior fiscal year's receipts.

- Contributions and donations of $0.5 million were received into the fund during fiscal year 2025, an increase of $0.3 million over similar donations during the prior fiscal year .

- Capital outlay expenditures marginally increased from $1.4 million in FY 2024 to $1.5 million in FY 2025. Projects incurring expenditures during the fiscal year included design services for the new downtown parking garage, Locklie Street brick paving, and various road and street improvements throughout the City.

As noted earlier the City maintains nine individual governmental funds. The two funds discussed above are considered major funds. The other seven governmental funds (public art, impact fee, building, county gas tax, community redevelopment agency and ARPA) are considered nonmajor funds and are summarized in aggregate below.

- The nonmajor funds have a total fund balance of $13.2 million. The combined fund balances increased $1.0 million during FY 2025, with the most significant increase and decrease occurring in the community redevelopment agency fund ($1.2 million) and American Rescue Plan Act fund ($0.3 million), respectively. The remaining five nonmajor funds each realized insignificant changes in fund balance between FY 2024 and FY 2025, totaling less than $0.1 million in the aggregate.

- The community redevelopment agency fund realized an increase of $0.2 million in property tax revenue in FY 2025 as a result of increased property values, while fund expenditures were reduced from $1.4 million in FY 2024 to $1.1 million in FY 2025. The most significant factor impacting the expenditure reduction was non-recurring expenditures of $0.2 million being incurred during prior fiscal year 2024 towards underground network cabling relative to the Skinner Boulevard project, which was essentially completed in FY 2024.

- Within the American Rescue Plan Act fund, revenues recognized from ARPA decreased from $7.1 million in FY 2024 to $0.5 million in FY 2025 as a result of projects and initiatives utilizing this funding being completed in prior fiscal years. Expenditures were also reduced between fiscal years, decreasing from $7.1 million to $1.0 million. The most significant projects utilizing ARPA funding during fiscal year 2025 included design work on the Highlander Park Aquatic Complex ($0.2 million), design construction of the Eagle Scout Park pickleball courts ($0.2 million), and the purchase of a fire engine ($0.2 million) for fire operations.

Proprietary funds. The City’s proprietary funds report the same type of information found in the government-wide financial statements, but in more detail.

- In the solid waste fund, net position decreased $0.2 million in comparison to the prior fiscal year end, from $2.6 million to $2.4 million. Charges for services revenue increased marginally by $0.4 million, or 5.6% during FY 2025 compared to prior FY 2024, in line with the authorized rate increase of 4.0% which went into effect at the start of the fiscal year. Expenses for personal services (wages and benefits) of solid waste operations staff remained flat in FY 2025 compared to prior FY 2024, while costs for operational supplies and services increased by $0.5 million. The most significant factor contributing to the increase in expenses was the execution of a lease agreement for the purchase of solid waste vehicles and equipment ($0.4 million).

- In the water/sewer utility fund, net position increased by $2.1 million (4.7)% during fiscal year 2025. Water/sewer operating revenues increased $0.4 million (1.9%) during 2025, in line with the 6.0% average increase in water and sewer unit charges and usage fee rates which went into effect October 1, 2024 offset by fluctuation in usage. Operating expenses increased year-over-year by $2.2 million (10.8%), from $20.2 million to $22.4 million primarily as a result of increased salaries and wages and associated benefits costs and additional expenses incurred on routine repair and maintenance of the water/sewer systems.

- In the stormwater utility fund, FY 2025 ending net position increased by $0.8 million (6.8%) from fiscal year 2024. Current year revenues totaling $5.6 million are up $1.3 million from the $4.3 million realized in FY 2024, an increase of 30.6%, in-line with the 29.7% rate increase authorized for fiscal year 2025. Total operating expenses were $0.6 million (13.8%) higher than prior fiscal year 2024. Increase is attributable to normal cost increases across salaries, wages, benefits, and other operating expenses incurred in support of maintaining the system.

- In the marina fund, net position at the end of FY 2025 increased $0.2, or 8.8% from fiscal year 2024. Charges for services revenue earned during fiscal year 2025 was down $0.4 million compared to prior fiscal year 2024 as a result of the marina closing or having limited operations during FY 2025 due to damage from Hurricane's Helene and Milton. Offsetting this decrease was the recognition of $0.6 million in other operating revenue during FY 2025 as a result of the City receiving insurance proceeds from its carrier for property damages due to natural disasters. Operating expense categories of personal services, supplies and services, and depreciation were each comparable in expenses between FY 2024 and FY 2025.

- In the golf club fund, net position at the end of FY 2025 is $4.6 million. Revenues of $3.2 million consist of $3.0 million in charges for services, up $2.5 million from prior fiscal year 2024 as a result of the golf course re-opening in fiscal year 2025 after having been closed for the majority of FY 2024 for restoration, and $0.3 million in insurance proceeds from the City's carrier for lost revenues due to natural disasters. Operating expenses of $3.2 were incurred during FY 2025, up from the $1.5 million in expense recognized during FY 2024 as a result of the golf club re-opening.

General Fund Budgetary Highlights

Original budget compared to final budget

Revenues. Budgeted revenues in the general fund increased $4.0 million through budget amendments in FY 2025.

- An increase of $1.7 million to the general fund revenue budget appropriated funding available from the American Rescue Plan Act to partially support contractual obligations associated with the interagency agreement between the City and the Pinellas County Sheriff's Office to provide law enforcement services to the City.

- An increase of $2.3 million to the general fund revenue budget appropriated funding available through FEMA to support expenditures incurred towards storm debris removal and monitoring.

Expenditures. Budgeted expenditure appropriations in the general fund increased $13.9 million during fiscal year 2025. Significant changes to expenditure appropriations included:

- Increase of $3.8 million related to encumbered funds carried forward from FY 2024 to FY 2025 for purchases and contracts with committed obligations.

- Increase of $6.1 million to support expenditures associated with hurricane damage assessment, debris removal, and debris removal monitoring.

- Increase of $0.2 million for Dunedin City Marina project management services.

- Increase of $1.1 million in support of disaster recovery efforts pertaining to tropical storms and hurricanes impacting the City during FY 2025.

- Increase of $0.3 million for contractual design services associated with the replacement of the Marina fishing pier.

Other financing sources (uses). Budgeted other financing sources (uses) appropriations in the general fund increased $5.0 million during the fiscal year.

- An increase to transfers in appropriated $5.0 million in support of an interfund loan from the fleet maintenance internal service fund to temporarily fund expenditures incurred towards recovery efforts from storm damage throughout the City. The transfer was recorded in the general fund's balance sheet as an advancement from other funds. During the fiscal year, $2.3 million of the advancement was paid back to the fleet maintenance fund, leaving a fiscal year end balance in the general fund of $2.7 million.

Final budget compared to actual results

Revenues. Actual general fund revenues were higher than budget by $0.1 million or 0.2%. This variance was primarily attributable to the following:

- Other revenue recognized exceeded budget by $0.9 million, primarily due to the unanticipated receipt of $0.5 million in insurance proceeds from the City's carrier for lost revenue resulting from hurricane events during FY 2024 and FY 2025, and $0.2 million from an accounting adjustment to recognize, as revenue, funds which had been accounted for previously as escrowed funding (a liability).

- Investment earnings were under budget by $0.6 million, primarily as a result of $0.9 million in loan proceeds for the purchase of a firetruck being budgeted under the investment earnings category while the actual revenue was recorded as an other financing source of funds.

Expenditures. Actual general fund expenditures were under budget by $10.0 million or 16.1%. Significant variances in budget-to-actual expenditures were as follows:

- General government program expenditures were $0.9 million under budget.
    - Capital outlay expenditures were $1.7 million under budget as a result of the solar energy improvements project ($0.8 million) being postponed for a future year, and the broadband internet project placed on indefinite hold.
    - Professional fees expenditures related to the land development code update, a multi-year project, were under budget by $0.2 million, The majority of the remaining unspent budget for this project was carried forward into next fiscal year by encumbrance of funds.

- Aids and grants budget exceeded actual expenditures by $0.9 million as a result of appropriated funds for affordable housing project participation not being expended until the following fiscal year 2026.

- Public safety expenditures were $0.2 million under budget.
    - Personnel services were under budget by $0.3 million primarily due to position vacancies resulting from employee turnover.
    - Budgeted capital outlay of $0.9 million appropriated to lease-purchase a new pumper truck for fire operations was not expended during the fiscal year as a result of the vehicle not being received by the City until the following fiscal year.

- Culture and recreation program expenditures were $3.2 million less than amount budgeted.
    - Supplies and services expenditures for the Dunedin Community Center came in approximately $1.5 million under budget as a result of $0.8 million in budget being carried forward to FY 2026 for a new HVAC system, the installation of which was delayed, and due to excess budget resulting from an over-estimation of costs associated with the facility's re-roofing project. Additionally, approximately $0.2 million appropriated for the installation of a new roof on the Dunedin Fine Arts Center went unspent as a result of the project being postponed until the following fiscal year.
    - Costs associated with various capital outlay projects budgeted for were unspent during fiscal year 2025 due to the need to re-bid the project, delays due to storms, or other unforeseen reasons.

Capital Asset and Debt Administration

Capital assets. The City's investment in capital assets for its governmental and business-type activities as of September 30, 2025 amounts to $291.4 million (net of accumulated depreciation / amortization). This investment in capital assets includes land, buildings, system improvements, machinery and equipment, park facilities, roads, highways, bridges, as well as right-to-use assets including leases and subscription-based information technology assets. The total investment in capital assets for the current fiscal year consisted of a decrease of $4.2 million to governmental activities and an increase of $4.3 million to business-type activities.

Significant changes to governmental activities capital asset balances between FY 2024 and FY 2025 include the following:

- Buildings decreased by $5.2 million, primarily consisting of $5.5 million annual depreciation expense to existing City buildings, offset in part by the transfer of $0.3 million out of construction in progress and into the buildings classification.

- Improvements other than buildings had a net increase of $0.6 million, made up of a $0.9 million reduction as a result of annual depreciation expense on existing improvements, offset by transfers in from construction in progress of $0.2 million, and capitalization of $1.2 million in improvements, including playground resurfacing at Edgewater and Weaver Parks, Locklie Street brick paving project, and pre-construction design work at the Highland Park Aquatic Center.

- Right to use leased infrastructure assets net amortized value decreased by $0.2 million, due to annual amortization expense ($0.2 million).

The increase in the business-type activities net capital assets balance is primarily a result of the following:

- Reduction in buildings of $0.1 million from prior fiscal year 2024 as a result of annual depreciation expense applied to existing City-owned buildings.

- Increase of $8.5 million for improvements other than buildings, consisting of $5.5 million in reductions during the fiscal year due to applied depreciation expense, offset by increases of $12.8 million in transfers-in from construction in progress and $1.1 million in new acquisitions. Projects with significant FY 2025 activity include the restoration of the Dunedin golf course ($6.0 million), lift station #20 rebuild ($1.9 million), and lift station #10 force main replacement ($1.5 million).

- Machinery and equipment balances went from $2.4 million to $4.0 million between fiscal year-ends 2024 and 2025, an increase of $1.6 million. Annual depreciation expense and surplus disposals of $0.7 million and $0.3 million, respectively, contributed to the year-to-year decrease in machinery and equipment, while offsetting new acquisitions of $2.6 million contributed to increase the overall machinery and equipment balance at the end of FY 2025.

- Reduction in construction in progress of $5.7 million, primarily as a result of transfers-out relative to the construction and restoration of the Dunedin golf course ($6.0 million), lift station #20 rebuild ($1.9 million) and lift station #10 force main replacement ($1.5 million), offset by significant transfers-in for wastewater treatment plant electrical upgrades ($1.4 million) and lift station #32 expansion ($0.6 million).

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Land	$ 35,673,941	$ 35,673,941	$ 1,051,098	$ 1,051,098	$ 36,725,039	$ 36,725,039
Buildings	131,117,567	136,310,134	1,264,424	1,357,937	132,381,991	137,668,071
Infrastructure	11,077,610	10,713,514	-	-	11,077,610	10,713,514
Improvements other than Buildings	10,153,097	9,560,922	77,003,273	68,547,046	87,156,370	78,107,968
Machinery and Equipment	8,266,300	8,152,496	3,991,930	2,362,940	12,258,230	10,515,436
Construction in Progress	1,180,950	1,088,436	8,000,750	13,655,380	9,181,700	14,743,816
Right to use Leased Assets:						
Buildings	36,853	-	-	-	36,853	-
Infrastructure	1,850,481	2,032,671	-	3,356	1,850,481	2,036,027
Machinery and Equipment	871	2,362	-	-	871	2,362
SBITA's	716,221	759,857	-	-	716,221	759,857
Total Capital Assets	$ 200,073,891	$ 204,294,333	$ 91,311,475	$ 86,977,757	$ 291,385,366	$ 291,272,090

Additional information on the City's capital assets can be found on pages 75 - 78 of this report in the notes to the financial statements (see Note 4.A.3.).

***Outstanding debt obligations*.** At the end of the current fiscal year, the City had total borrowed debt outstanding of $93.7 million. Of this amount, $3.5 million is for financed purchases, and $90.2 million of the City's debt represents notes and bonds secured by specific revenue sources (i.e., revenue bonds) and State Revolving Fund loans. The City's total outstanding debt decreased by $7.1 million during the current fiscal year. This net decrease is the result of annual payments on debt service($9.3 million) offset by new debt incurred during FY 2025 to acquire a firetruck ($0.9 million) and solid waste vehicles ($0.4 million), and additional State Revolving Fund debt issuance ($0.8 million). Additional information on the City's long-term debt can be found on pages 81 - 93 in the notes to the financial statements (see Note 4.B.).

City of Dunedin, FL
Outstanding Debt

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Financed purchases	$ 900,098	$ -	$ 2,624,932	$ 2,945,715	$ 3,525,030	$ 2,945,715
Bonds and notes payable	43,270,000	$ 47,887,000	45,590,415	$ 48,557,756	88,860,415	96,444,756
Add: Premiums	1,113,756	$ 1,216,240	242,322	$ 331,051	1,356,078	1,547,291
Total Liabilities	$ 45,283,854	$ 49,103,240	$ 48,457,669	$ 51,834,522	$ 93,741,523	$ 100,937,762

Economic Factors Impacting Next Year's Budget

The following factors were considered in preparing the City's budget for the 2026 fiscal year:

- The unemployment rate in Dunedin as of September 2025 was 4.2%; the same as the State of Florida's unemployment rate of 4.2% as of the same date.
- Dunedin's property tax rate will remain unchanged at 4.1345 mills.
- The City's taxable value is estimated to grow by 5.21%.

Requests for Information

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, at 737 Louden Avenue, Dunedin, Florida, 34698.

BASIC FINANCIAL STATEMENTS

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City of Dunedin, Florida
Statement of Net Position
September 30, 2025

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash, cash equivalents, and investments	$ 60,868,300	$ 26,722,581	$ 87,590,881
Cash with fiscal agent	1,826,793	-	1,826,793
Receivables, net of allowance for uncollectibles	1,062,097	4,502,181	5,564,278
Accrued interest receivable	45,376	78,321	123,697
Leases receivable	1,739,712	931,758	2,671,470
Internal balances	(7,464,339)	7,464,339	-
Due from other governments	2,528,857	264,471	2,793,328
Inventories	142,391	682,614	825,005
Prepaid items	1,592,135	39,837	1,631,972
Deposits	139,553	-	139,553
Restricted cash and cash equivalents	-	3,549,271	3,549,271
Notes receivable	284,820	-	284,820
Capital assets, net of accumulated depreciation / amortization:			
Land	35,673,941	1,051,098	36,725,039
Buildings	131,117,567	1,264,424	132,381,991
Infrastructure	11,077,610	-	11,077,610
Improvements other than buildings	10,153,097	77,003,273	87,156,370
Machinery and equipment	8,266,300	3,991,930	12,258,230
Construction in progress	1,180,950	8,000,750	9,181,700
Right to use leased assets	1,888,205	-	1,888,205
Subscription assets	716,221	-	716,221
Total assets	262,839,586	135,546,848	398,386,434
DEFERRED OUTFLOWS OF RESOURCES			
Pensions and other post-employment benefits (OPEB)	2,816,124	209,155	3,025,279
Total deferred outflows of resources	2,816,124	209,155	3,025,279
LIABILITIES			
Accounts payable and other current liabilities	3,259,978	3,159,987	6,419,965
Accrued interest payable	793,736	340,825	1,134,561
Due to other governments	2,212	-	2,212
Unearned revenue	937,044	1,062	938,106
Liabilities payable from restricted assets	-	1,665,182	1,665,182
Noncurrent liabilities:			
Due within one year	7,894,313	5,476,422	13,370,735
Due in more than one year	43,822,413	43,954,519	87,776,932
OPEB liability	1,446,551	718,601	2,165,152
Pension liability	3,027,525	553,424	3,580,949
Total liabilities	61,183,772	55,870,022	117,053,794
DEFERRRED INFLOWS OF RERSOURCES			
Pensions and other post-employment benefits (OPEB)	3,105,564	596,396	3,701,960
Leases	1,739,712	931,758	2,671,470
Total deferred inflows of resources	4,845,276	1,528,154	6,373,430
NET POSITION			
Net investment in capital assets	153,291,301	42,583,803	195,875,104
Restricted for:			
Capital projects	12,166,370	1,916,912	14,083,282
Stadium	5,290,699	-	5,290,699
Building code	2,909,934	-	2,909,934
Bequests	780,486	-	780,486
Other	4,675,476	-	4,675,476
Unrestricted	20,512,396	33,857,112	54,369,508
Total net position	$ 199,626,662	$ 78,357,827	$ 277,984,489

The accompanying notes are an integral part of this statement.

City of Dunedin, Florida
Statement of Activities
For the year ended September 30, 2025

		Program Revenues		
Functions/Programs	**Expenses**	**Charges for Services**	**Operating Grants and Contributions**	**Capital Grants and Contributions**
Primary Government:				
Governmental activities:				
General government	$ 6,958,415	$ 330,187	$ -	$ -
Public safety	19,044,121	5,402,538	4,988,548	11,369
Physical environment	5,816,297	-	-	-
Transportation	3,412,579	-	-	467,477
Economic environment	903,529	-	-	-
Culture and recreation	22,122,205	4,550,464	1,991,051	1,257,719
Interest on long-term debt	1,518,072	-	-	-
Total governmental activities	59,775,218	10,283,189	6,979,599	1,736,565
Business-type activities:				
Solid waste	7,341,260	7,239,644	63,340	-
Water/Sewer utility	22,596,524	23,387,976	952,161	23,147
Stormwater utility	4,951,310	5,580,781	10,882	-
Marina	665,550	244,941	600,437	-
Golf Club	3,646,901	2,955,592	250,000	-
Total business-type activities	39,201,545	39,408,934	1,876,820	23,147
Total primary government	$ 98,976,763	$ 49,692,123	$ 8,856,419	$ 1,759,712

General Revenues:
Property taxes
Utility service taxes
Franchise fees
Intergovernmental revenues not restricted to specific programs:
Infrastructure sales surtax
Half cent sales tax
State revenue sharing
Other taxes
Lease interest
Unrestricted investment gains
Gain on sale of capital assets
Transfers
Total general revenues and transfers
Change in net position
Net position - beginning
Net position - ending

The accompanying notes are an integral part of this statement.

Net (Expenses) Revenues and Changes in Net Position		
Primary Government		
Governmental Activities	Business-type Activities	Total
$ (6,628,228)	$ -	$ (6,628,228)
(8,641,666)	-	(8,641,666)
(5,816,297)	-	(5,816,297)
(2,945,102)	-	(2,945,102)
(903,529)	-	(903,529)
(14,322,971)	-	(14,322,971)
(1,518,072)	-	(1,518,072)
(40,775,865)	-	(40,775,865)
-	(38,276)	(38,276)
-	1,766,760	1,766,760
-	640,353	640,353
-	179,828	179,828
-	(441,309)	(441,309)
-	2,107,356	2,107,356
(40,775,865)	2,107,356	(38,668,509)
19,491,542	-	19,491,542
5,894,792	-	5,894,792
3,319,334	-	3,319,334
5,528,171	-	5,528,171
2,897,321	-	2,897,321
1,695,118	-	1,695,118
426,738	-	426,738
38,513	-	38,513
2,798,339	1,612,863	4,411,202
106,700	447	107,147
468,700	(468,700)	-
42,665,268	1,144,610	43,809,878
1,889,403	3,251,966	5,141,369
197,737,259	75,105,861	272,843,120
$ 199,626,662	$ 78,357,827	$ 277,984,489

City of Dunedin, Florida
Balance Sheet
Governmental Funds
September 30, 2025

	General	Penny	Other Governmental Funds	Total Governmental Funds
ASSETS				
Cash, cash equivalents, and investments	$ 18,795,640	$ 10,848,713	$ 13,383,492	$ 43,027,845
Cash with fiscal agent	900,098	-	926,695	1,826,793
Receivables-net of allowance for uncollectibles	1,001,313	25,663	33,000	1,059,976
Due from other governments	1,140,457	1,274,704	113,696	2,528,857
Inventories	11,274	-	-	11,274
Prepaid items	1,267,840	-	39,142	1,306,982
Notes receivable	284,820	-	-	284,820
Leases receivable	1,739,712	-	-	1,739,712
Advances to other funds	-	-	7,800	7,800
Total assets	$ 25,141,154	$ 12,149,080	$ 14,503,825	$ 51,794,059
LIABILITIES				
Accounts payable	$ 884,354	$ 263,212	$ 343,096	$ 1,490,662
Contracts payable	170,113	67,946	13,500	251,559
Accrued salaries payable	827,263	-	51,072	878,335
Deposits payable	900	-	2,000	2,900
Due to other governments	-	-	2,212	2,212
Unearned revenue	89,986	-	847,058	937,044
Other current liabilities	89,396	-	12,529	101,925
Advances from other funds	2,668,889	-	7,800	2,676,689
Total liabilities	4,730,901	331,158	1,279,267	6,341,326
DEFERRED INFLOWS OF RESOURCES				
Leases	1,739,712	-	-	1,739,712
Unavailable revenue	284,820	-	-	284,820
Total deferred inflows of resources	2,024,532	-	-	2,024,532
FUND BALANCES				
Nonspendable	1,279,114	-	39,142	1,318,256
Restricted	888,141	11,817,922	13,185,416	25,891,479
Committed	1,170,174	-	-	1,170,174
Assigned	4,631,311	-	-	4,631,311
Unassigned	10,416,981	-	-	10,416,981
Total fund balances	18,385,721	11,817,922	13,224,558	43,428,201
Total liabilities, deferred inflows of resources and fund balances	$ 25,141,154	$ 12,149,080	$ 14,503,825	$ 51,794,059

The accompanying notes are an integral part of this statement.

City of Dunedin, Florida
Reconciliation of the Balance Sheet of Governmental Funds
to the Statement of Net Position
September 30, 2025

Total fund balances - governmental funds		$ 43,428,201
Amounts reported for governmental activities in the statement of net position are different because:		
Capital and right to use assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		194,001,680
Other long-term assets are not available to pay for current period expenditures and therefore, are reported as deferred inflows / unavailable revenue in the funds.		284,820
Deferred outflows/inflows of resources reported in the statement of net position:		
Net deferred outflows - pensions and OPEB	$ 2,787,373	
Net deferred inflows - pensions and OPEB	(3,052,583)	(265,210)
Internal service funds are used by management to charge the costs of fleet and facility management and insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		16,653,132
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Accrued interest payable	(793,736)	
Revenue bonds payable	(28,913,756)	
Leases payable	(1,858,379)	
Financed purchases payable	(900,098)	
Subscription payable	(181,511)	
Notes payable	(15,470,000)	
Compensated absences	(2,045,906)	
Firefighters' net pension liability	(2,270,621)	
FRS net pension liability	(559,086)	
FRS HIS net pension liability	(197,818)	
OPEB liability	(1,285,050)	(54,475,961)
Net position of governmental activities		$ 199,626,662

The accompanying notes are an integral part of this statement.

City of Dunedin, Florida
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the year ended September 30, 2025

	General	Penny	Other Governmental Funds	Total Governmental Funds
REVENUES				
Taxes:				
Property	$ 17,234,090	$ -	$ 2,257,452	$ 19,491,542
Franchise	3,319,334	-	-	3,319,334
Utility service	5,894,792	-	-	5,894,792
Licenses and permits	230,298	-	1,408,402	1,638,700
Intergovernmental	10,213,650	-	1,968,396	12,182,046
Infrastructure surtax	-	5,528,172	-	5,528,172
Charges for services	9,252,959	-	327,160	9,580,119
Impact fees	-	-	67,512	67,512
Fines	133,132	-	-	133,132
Special assessments	-	-	36,925	36,925
Investment earnings	1,101,259	388,337	636,503	2,126,099
Rents	182,166	-	-	182,166
Contributions and donations	116,156	500,988	-	617,144
Other revenue	1,103,001	-	1,541,176	2,644,177
Total revenues	48,780,837	6,417,497	8,243,526	63,441,860
EXPENDITURES				
Current:				
General government	8,811,126	-	112,372	8,923,498
Public safety	17,011,582	-	1,426,150	18,437,732
Physical environment	5,815,964	-	-	5,815,964
Transportation	2,065,839	-	223,565	2,289,404
Economic environment	-	-	418,069	418,069
Culture and recreation	16,558,298	-	1,076,715	17,635,013
Debt service:				
Principal	177,643	3,195,000	1,587,678	4,960,321
Interest	39,263	214,272	1,351,655	1,605,190
Capital outlay:				
General government	40,048	2,400	91,922	134,370
Public safety	76,948	-	388,200	465,148
Physical environment	49,703	-	10,336	60,039
Transportation	-	1,220,573	270,120	1,490,693
Economic environment	-	120,120	80,626	200,746
Culture and recreation	958,232	195,032	583,424	1,736,688
Aids and grants	393,431	-	26,543	419,974
Total expenditures	51,998,077	4,947,397	7,647,375	64,592,849
Excess (deficiency) of revenues over (under) expenditures	(3,217,240)	1,470,100	596,151	(1,150,989)
OTHER FINANCING SOURCES (USES)				
Transfers in	28,400	468,700	402,937	900,037
Transfers out	(395,000)	-	(36,337)	(431,337)
Lease financing	973,804	-	-	973,804
Sale of general capital assets	-	-	26,272	26,272
Total other financing sources (uses)	607,204	468,700	392,872	1,468,776
Net change in fund balances	(2,610,036)	1,938,800	989,023	317,787
Fund balances - beginning	20,995,757	9,879,122	11,400,915	42,275,794
Change from major fund to nonmajor fund	-	-	834,620	834,620
Fund balances - beginning, restated	20,995,757	9,879,122	12,235,535	43,110,414
Fund balances - ending	$ 18,385,721	$ 11,817,922	$ 13,224,558	$ 43,428,201

The accompanying notes are an integral part of this statement.

City of Dunedin, Florida
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the year ended September 30, 2025

Net change in fund balances - total governmental funds		$ 317,787
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation / amortization expense. The details of this difference are as follows:		
Expenditures for capital and leased assets	4,087,684	
Less current year depreciation / amortization	(8,084,188)	
Net book value of disposed assets	(23,004)	(4,019,508)
Other long-term assets are not available to pay for current period expenditures and therefore, are reported as deferred inflows / unavailable revenue in the funds.		(16,994)
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
Lease financing	(73,706)	
Financed purchases	(900,098)	
Principal payments	4,960,321	
Premium amortization	102,482	4,088,999
The net effect of pension contribution expense is to decrease net position.		(171,737)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		
Change in compensated absences / OPEB liability	(292,291)	
Change in accrued interest expense	(1,841)	(294,132)
Internal service funds are used by management to charge the costs of vehicle maintenance, facility maintenance, and self insurance to individual funds. The net income (loss) of the internal service funds is reported with governmental activities.		1,984,988
Change in net position of governmental activities		$ 1,889,403

The accompanying notes are an integral part of this statement.

City of Dunedin, Florida
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
General Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes:				
Property	$ 17,144,934	$ 17,144,934	$ 17,234,090	$ 89,156
Franchise	3,440,000	3,440,000	3,319,334	(120,666)
Utility service	5,947,000	5,947,000	5,894,792	(52,208)
Licenses and permits	269,075	269,075	230,298	(38,777)
Intergovernmental	6,309,280	10,332,296	10,213,650	(118,646)
Charges for services	9,161,976	9,161,976	9,252,959	90,983
Fines	169,150	169,150	133,132	(36,018)
Investment earnings	1,748,100	1,748,100	1,101,259	(646,841)
Rents	207,133	207,133	182,166	(24,967)
Contributions and donations	97,400	97,400	116,156	18,756
Other revenue	155,500	155,500	1,103,001	947,501
Total revenues	44,649,548	48,672,564	48,780,837	108,273
EXPENDITURES				
Current:				
General government	8,436,602	9,663,577	8,811,126	852,451
Public safety	16,821,723	17,217,744	17,011,582	206,162
Physical environment	-	5,897,171	5,815,964	81,207
Transportation	2,514,634	2,570,966	2,065,839	505,127
Culture and recreation	16,085,820	19,715,022	16,558,298	3,156,724
Debt service:				
Principal	116,780	153,205	177,643	(24,438)
Interest	40,040	42,020	39,263	2,757
Capital outlay:				
General government	830,000	1,839,396	40,048	1,799,348
Public safety	1,088,917	1,016,593	76,948	939,645
Physical environment	-	49,703	49,703	-
Culture and recreation	1,585,000	2,501,302	958,232	1,543,070
Total capital outlay	3,503,917	5,406,994	1,124,931	4,282,063
Aids and grants	527,500	1,306,272	393,431	912,841
Total expenditures	48,047,016	61,972,971	51,998,077	9,974,894
Excess (deficiency) of revenues over (under) expenditures	(3,397,468)	(13,300,407)	(3,217,240)	10,083,167
OTHER FINANCING SOURCES (USES)				
Transfers in	28,400	5,028,400	28,400	(5,000,000)
Transfers out	(395,000)	(395,000)	(395,000)	-
Lease financing	-	-	973,804	973,804
Sale of general capital assets	3,000	3,000	-	(3,000)
Total other financing sources (uses)	(363,600)	4,636,400	607,204	(4,029,196)
Net change in fund balances	$ (3,761,068)	$ (8,664,007)	(2,610,036)	$ 6,053,971
Fund balance - beginning			20,995,757	
Fund balance - ending			$ 18,385,721	

The accompanying notes are an integral part of this statement.

City of Dunedin, Florida
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual
Penny Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental:				
Infrastructure surtax	$ 5,470,000	$ 5,470,000	$ 5,528,172	$ 58,172
Investment earnings	100,000	100,000	388,337	288,337
Contributions and donations	500,000	500,000	500,988	988
Total revenues	6,070,000	6,070,000	6,417,497	347,497
EXPENDITURES				
Debt service:				
Principal	3,195,000	3,195,000	3,195,000	-
Interest	275,426	275,426	214,272	61,154
Capital outlay:				
General government	300,000	314,735	2,400	312,335
Transportation	1,181,000	1,659,658	1,220,573	439,085
Economic environment	-	1,472,692	120,120	1,352,572
Culture and recreation	1,882,823	2,865,336	195,032	2,670,304
Total expenditures	6,834,249	9,782,847	4,947,397	4,835,450
Excess (deficiency) of revenues over (under) expenditures	(764,249)	(3,712,847)	1,470,100	5,182,947
OTHER FINANCING SOURCES (USES)				
Transfers in	468,700	468,700	468,700	-
Total other financing sources (uses)	468,700	468,700	468,700	-
Net change in fund balances	$ (295,549)	$ (3,244,147)	1,938,800	$ 5,182,947
Fund balance - beginning			9,879,122	
Fund balance - ending			$ 11,817,922	

The accompanying notes are an integral part of this statement.

City of Dunedin, Florida
Statement of Fund Net Position
Proprietary Funds (Continued)
September 30, 2025

	Business-type Activities - Enterprise Funds			
	Solid Waste	Water/Sewer Utility	Stormwater Utility	Marina
ASSETS				
Current assets:				
Cash, cash equivalents, and investments	$ 1,615,144	$ 17,203,038	$ 6,560,247	$ 1,132,237
Restricted cash-customer deposits	105,484	1,442,659	2,550	81,666
Restricted cash-impact fees	-	1,916,912	-	-
Receivables-net of allowance for uncollectibles	749,476	2,350,308	598,480	35,567
Interest receivable	4,242	54,946	16,305	2,503
Charges receivable-capital recovery	-	86,358	-	-
Due from other governments	49,749	214,722	-	-
Inventories	-	650,057	-	-
Prepaid items	-	7,037	-	188
Deposits	-	-	-	-
Total current assets	2,524,095	23,926,037	7,177,582	1,252,161
Noncurrent assets:				
Leases receivable	-	466,259	-	465,499
Charges receivable-capital recovery	-	639,046	-	-
Advances to other funds	-	-	-	-
Capital assets:				
Land	-	707,631	250,000	-
Buildings	482,009	13,869,116	10,815	127,026
Improvements other than buildings	47,030	156,281,577	36,183,249	2,857,516
Machinery and equipment	6,630,883	1,727,514	772,073	24,325
Less: accumulated depreciation	(4,081,628)	(115,496,275)	(22,998,530)	(1,266,412)
Construction in progress	-	7,593,068	181,098	226,584
Total capital assets, net	3,078,294	64,682,631	14,398,705	1,969,039
Right to use leased assets:				
Machinery and equipment	-	-	-	-
Less: accumulated amortization	-	-	-	-
Total right to use leased assets, net	-	-	-	-
Total noncurrent assets	3,078,294	65,787,936	14,398,705	2,434,538
Total assets	5,602,389	89,713,973	21,576,287	3,686,699
DEFERRED OUTFLOWS OF RESOURCES				
Pensions and other post employment benefits	19,177	167,709	14,847	2,855
Total deferred outflows of resources	19,177	167,709	14,847	2,855
Total assets and deferred outflows of resources	5,621,566	89,881,682	21,591,134	3,689,554

The accompanying notes are an integral part of this statement.

Golf Club	Total	Governmental Activities - Internal Service Funds
$ 211,915	$ 26,722,581	$ 17,840,455
-	1,632,359	-
-	1,916,912	-
42,946	3,776,777	2,121
325	78,321	45,376
-	86,358	-
-	264,471	-
32,557	682,614	131,117
32,612	39,837	285,153
-	-	139,553
320,355	35,200,230	18,443,775
-	931,758	-
-	639,046	-
-	-	2,668,889
93,467	1,051,098	-
1,257,211	15,746,177	1,861,156
6,072,482	201,441,854	80,810
510,227	9,665,022	17,669,249
(750,581)	(144,593,426)	(13,967,866)
-	8,000,750	-
7,182,806	91,311,475	5,643,349
-	-	1,047,785
-	-	(618,923)
-	-	428,862
7,182,806	92,882,279	8,741,100
7,503,161	128,082,509	27,184,875
4,567	209,155	28,751
4,567	209,155	28,751
7,507,728	128,291,664	27,213,626

City of Dunedin, Florida
Statement of Fund Net Position
Proprietary Funds (Concluded)
September 30, 2025

	Business-type Activities - Enterprise Funds			
	Solid Waste	Water/Sewer Utility	Stormwater Utility	Marina
LIABILITIES				
Current liabilities:				
Accounts payable	$ 418,905	$ 1,656,232	$ 243,817	$ 8,972
Accrued liabilities	-	51,224	-	3,192
Contracts payable	-	267,831	10,676	-
Accrued salaries payable	68,572	302,518	40,860	8,572
Accrued interest payable	31,609	138,754	114,863	-
Customer deposit payable-restricted asset	105,484	1,442,659	2,550	81,666
Unearned revenue	-	-	-	-
Bonds payable	-	1,417,979	611,750	-
Notes payable	-	1,725,306	-	-
Financed purchases payable	617,610	-	-	-
Compensated absences	153,100	533,772	49,607	23,202
Claims payable	-	-	-	-
Subscriptions payable	-	-	-	-
Total current liabilities	1,395,280	7,536,275	1,074,123	125,604
Noncurrent liabilities:				
Bonds payable	-	2,887,075	7,329,518	-
Notes payable	-	29,512,109	-	-
Financed purchases payable	1,641,991	-	-	-
Compensated absences	33,349	118,334	10,751	4,895
Other post-employment benefits	116,531	486,104	84,016	14,413
Pension liability	-	553,424	-	-
Claims payable	-	-	-	-
Subscriptions payable	-	-	-	-
Total noncurrent liabilities	1,791,871	33,557,046	7,424,285	19,308
Total liabilities	3,187,151	41,093,321	8,498,408	144,912
DEFERRED INFLOWS OF RESOURCES				
Pensions and other post-employment benefits	46,027	523,639	27,176	5,477
Leases	-	466,259	-	465,499
Total deferred inflows of resources	46,027	989,898	27,176	470,976
Total liabilities and deferred inflows of resources	3,233,178	42,083,219	8,525,584	615,888
NET POSITION				
Net investment in capital assets	818,693	28,880,835	6,446,761	1,969,039
Restricted for capital projects	-	1,916,912	-	-
Unrestricted	1,569,695	17,000,716	6,618,789	1,104,627
Total net position	$ 2,388,388	$ 47,798,463	$ 13,065,550	$ 3,073,666

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds

Net position of business-type activities

The accompanying notes are an integral part of this statement.

Golf Club	Total	Governmental Activities - Internal Service Funds
$ 35,234	$ 2,363,160	$ 374,648
15,209	69,625	43,209
-	278,507	-
28,123	448,645	116,741
55,599	340,825	-
32,873	1,665,232	-
1,062	1,062	-
-	2,029,729	-
220,000	1,945,306	-
85,823	703,433	-
38,273	797,954	271,049
-	-	377,344
-	-	285,369
512,196	10,643,478	1,468,360
-	10,216,593	-
2,129,000	31,641,109	-
279,508	1,921,499	-
7,989	175,318	59,064
17,537	718,601	161,501
-	553,424	-
-	-	1,280,677
-	-	73,573
2,434,034	45,226,544	1,574,815
2,946,230	55,870,022	3,043,175
(5,923)	596,396	52,981
-	931,758	-
(5,923)	1,528,154	52,981
2,940,307	57,398,176	3,096,156
4,468,475	42,583,803	5,713,269
-	1,916,912	-
98,946	26,392,773	18,404,201
$ 4,567,421	70,893,488	$ 24,117,470
	7,464,339	
	$ 78,357,827	

City of Dunedin, Florida
Statement of Revenues, Expenses, and Changes in Fund Net Position
Proprietary Funds
For the year ended September 30, 2025

	Business-type Activities - Enterprise Funds			
	Solid Waste	Water/Sewer Utility	Stormwater Utility	Marina
OPERATING REVENUES				
Charges for services	$ 7,185,166	$ 23,257,964	$ 5,580,781	$ 242,338
Other operating revenue	54,478	130,012	-	603,040
Total operating revenues	7,239,644	23,387,976	5,580,781	845,378
OPERATING EXPENSES				
Personal services	1,783,801	7,515,766	1,072,110	221,740
Supplies and services	5,231,895	11,347,476	2,064,574	235,955
Depreciation / amortization	516,319	3,533,962	1,683,934	139,225
Total operating expenses	7,532,015	22,397,204	4,820,618	596,920
Operating income (loss)	(292,371)	990,772	760,163	248,458
NONOPERATING REVENUES (EXPENSES)				
Intergovernmental-Federal	56,383	50,769	-	-
Intergovernmental-State	6,957	901,392	10,882	-
Investment earnings	94,768	1,158,159	291,735	63,383
Interest expense	(104,437)	(480,240)	(230,550)	(21)
Gain (loss) on disposal of capital assets	(4,791)	(12,733)	(5,646)	(62,988)
Aids and grants	-	(17,624)	-	-
Bad debt expense	-	-	-	-
Total nonoperating revenues (expenses)	48,880	1,599,723	66,421	374
Income (loss) before contributions and transfers	(243,491)	2,590,495	826,584	248,832
Capital contributions	-	23,147	-	-
Transfers out	-	(468,700)	-	-
Change in net position	(243,491)	2,144,942	826,584	248,832
Net position - beginning	2,631,879	45,653,521	12,238,966	2,824,834
Net position - ending	$ 2,388,388	$ 47,798,463	$ 13,065,550	$ 3,073,666

Adjustment for the net effect of the current year activity between the internal service funds and the enterprise funds.

Change in net position of business-type activities

The accompanying notes are an integral part of this statement.

Golf Club	Total	Governmental Activities - Internal Service Funds
$ 2,955,010	$ 39,221,259	$ 20,706,230
250,582	1,038,112	268,906
3,205,592	40,259,371	20,975,136
644,882	11,238,299	2,941,529
2,191,127	21,071,027	14,883,837
364,736	6,238,176	1,392,102
3,200,745	38,547,502	19,217,468
4,847	1,711,869	1,757,668
-	107,152	-
-	919,231	-
4,818	1,612,863	904,906
(120,021)	(935,269)	(24,279)
447	(85,711)	106,700
-	(17,624)	-
(375,000)	(375,000)	-
(489,756)	1,225,642	987,327
(484,909)	2,937,511	2,744,995
-	23,147	-
-	(468,700)	-
(484,909)	2,491,958	2,744,995
5,052,330		21,372,475
$ 4,567,421		$ 24,117,470
	760,008	
	$ 3,251,966	

City of Dunedin, Florida
Statement of Cash Flows
Proprietary Funds
For the year ended September 30, 2025

	Business-type Activities - Enterprise Funds						Governmental Activities -
	Solid Waste	Water/Sewer Utility	Stormwater Utility	Marina	Golf Club	Total	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES							
Receipts from customers	$ 7,099,222	$ 23,207,705	$ 5,495,598	$ 196,858	$ 3,026,442	$ 39,025,825	$ 20,712,096
Payments to suppliers	(5,161,335)	(11,224,298)	(2,118,652)	(235,604)	(2,489,366)	(21,229,255)	(15,534,770)
Payments to employees	(2,014,892)	(7,475,270)	(1,180,734)	(218,761)	(601,990)	(11,491,647)	(2,813,163)
Other operating revenue (expenses)	92,838	257,237	-	634,239	250,582	1,234,896	268,906
Net cash provided by (used in) operating activities	15,833	4,765,374	2,196,212	376,732	185,668	7,539,819	2,633,069
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES							
Transfers in	-	-	-	-	-	-	90,075
Transfers out	-	(468,700)	-	-	-	(468,700)	-
Advances to other funds	-	-	-	-	-	-	(2,668,889)
Operating Grant	63,340	952,161	10,882	-	-	1,026,383	-
Net cash provided by (used in) noncapital financing activities	63,340	483,461	10,882	-	-	557,683	(2,578,814)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES							
Proceeds from sale of capital assets	-	-	210	-	447	657	109,999
Purchase of capital assets	(1,421,153)	(6,981,963)	(1,196,880)	(476,240)	(582,033)	(10,658,269)	(823,403)
Lease of right to use assets	-	-	-	(3,472)	-	(3,472)	(406,774)
Proceeds from capital contributions	-	23,147	-	-	-	23,147	-
Proceeds of capital debt	391,746	843,464	-	-	-	1,235,210	-
Principal earned / (paid) on capital debt	(630,136)	(3,085,825)	(603,709)	-	(292,393)	(4,612,063)	-
Interest earned / (paid) on capital debt	(105,034)	(494,218)	(236,324)	11,685	(127,351)	(951,242)	(24,279)
Aids and grants	-	(17,614)	-	-	-	(17,614)	-
Net cash provided by (used in) capital and related financing activities	(1,764,577)	(9,713,009)	(2,036,703)	(468,027)	(1,001,330)	(14,983,646)	(1,144,457)
CASH FLOWS FROM INVESTING ACTIVITIES							
Investment earnings (losses)	97,543	1,175,719	295,787	53,318	7,079	1,629,446	876,638
Net cash provided by (used in) investing activities	97,543	1,175,719	295,787	53,318	7,079	1,629,446	876,638
Net increase (decrease) in cash and cash equivalents	(1,587,861)	(3,288,455)	466,178	(37,977)	(808,583)	(5,256,698)	(213,564)
Cash and cash equivalents - October 1	3,308,489	23,851,064	6,096,619	1,251,880	1,020,498	35,528,550	18,054,019
Cash and cash equivalents - September 30	$ 1,720,628	$ 20,562,609	$ 6,562,797	$ 1,213,903	$ 211,915	$ 30,271,852	$ 17,840,455
CLASSIFIED AS:							
Cash and cash equivalents	$ 1,615,144	$ 17,203,038	$ 6,560,247	$ 1,132,237	$ 211,915	$ 26,722,581	$ 18,054,019
Cash with fiscal agent	-	-	-	-	-	-	-
Restricted cash and cash equivalents	105,484	3,359,571	2,550	81,666	-	3,549,271	-
Total cash and cash equivalents	$ 1,720,628	$ 20,562,609	$ 6,562,797	$ 1,213,903	$ 211,915	$ 30,271,852	$ 18,054,019
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:							
Operating income (loss)	$ (292,371)	$ 990,772	$ 760,163	$ 248,458	$ 4,847	$ 1,711,869	$ 1,757,668
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:							
Depreciation / amortization	516,319	3,533,962	1,683,934	139,225	364,736	6,238,176	1,392,102
(Increase) decrease in:							
Accounts receivable	6,605	104,579	(85,183)	2,671	(42,949)	(14,277)	5,864
Due from other governments	(48,823)	(39,773)	-	-	125,000	36,404	-
Inventories	-	(21,980)	-	-	(25,103)	(47,083)	(33,792)
Prepaid items	-	(7,037)	-	(188)	(24,762)	(31,987)	(93,891)
Deposits	-	-	-	-	-	-	(15,750)
Deferred outflows	55,996	45,736	13,319	(809)	(4,007)	110,235	(7,782)
Increase (decrease) in:							
Accounts payable	70,560	174,121	(34,894)	539	(258,630)	(48,304)	(611,007)
Retainage payable	-	(21,926)	(19,184)	-	-	(41,110)	-
Due to other governments	-	-	-	-	10,256	10,256	-
Accrued wages payable	6,827	15,244	708	1,291	185	24,255	23,529
Customer deposits payable	(5,365)	12,160	-	(16,952)	-	(10,157)	-
Pension liability	(231,080)	(41,325)	(64,898)	-	-	(337,303)	-
Compensated absences	8,207	(11,771)	(26,192)	574	26,573	(2,609)	94,124
Other post employment benefits	16,970	69,224	11,712	2,795	13,841	114,542	26,881
Claims payable	-	-	-	-	-	-	103,510
Deferred Inflows	(88,012)	(36,612)	(43,273)	(872)	(4,319)	(173,088)	(8,387)
Total adjustments	308,204	3,774,602	1,436,049	128,274	180,821	5,827,950	875,401
Net cash provided by (used in) operating activities	$ 15,833	$ 4,765,374	$ 2,196,212	$ 376,732	$ 185,668	$ 7,539,819	$ 2,633,069

The accompanying notes are an integral part of this statement.

Fiduciary Funds

Fiduciary Funds are used to account for resources that are managed in a trustee capacity or as an agent for other parties or funds.

Pension Trust

To account for the accumulation of resources to be used for the retirement annuities of all firefighters. The City contributes an amount determined by an annual actuarial study.

City of Dunedin, Florida
Statement of Fiduciary Net Position
September 30, 2025

	Municipal Firefighters Pension Trust Fund
ASSETS	
Investments	
U.S. government obligations	$ 6,410,715
U.S. government agencies	1,810,602
Corporate equities	27,861,557
Temporary investment funds	658,061
Real estate investment funds	2,587,584
Corporate obligations	2,333,069
Due from other governments	49,815
Interest receivable	105,189
Total assets	41,816,592
LIABILITIES	
Accounts payable	109,877
Total liabilities	109,877
NET POSITION	
Restricted for pensions	$ 41,706,715

The accompanying notes are an integral part of this statement.

City of Dunedin, Florida
Statement of Changes in Fiduciary Net Position
For the year ended September 30, 2025

	Municipal Firefighters Pension Trust Fund
ADDITIONS	
Contributions:	
Employer	$ 961,231
Plan members	242,379
Total contributions	1,203,610
Intergovernmental revenue:	
Excise tax rebate	434,350
Total intergovernmental revenue	434,350
Investment earnings (losses):	
Net appreciation in fair value of investments	3,147,013
Interest	430,658
Dividents	435,953
Total investment earnings	4,013,624
Miscellaneous revenue	319
Total additions	5,651,903
DEDUCTIONS	
Benefits	2,827,190
Refunds	9,663
Administrative expenses	232,503
Total deductions	3,069,356
Change in net position	2,582,547
Net position - beginning	39,124,168
Net position - ending	$ 41,706,715

The accompanying notes are an integral part of this statement.

City of DUNEDIN Florida

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NOTES TO THE FINANCIAL STATEMENTS

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NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The more significant of these accounting policies are described below.

A. REPORTING ENTITY

The City of Dunedin, Florida (the "City"), which was founded on June 1, 1899, and incorporated under Chapter 4877, Acts of 1899 of the State of Florida, has a population of approximately 36,639 (which includes seasonal residents) living within an area approximating 10 square miles. The City is contiguous to the northern side of Clearwater, Florida. The City operates under a Charter originally adopted January 6, 1926, and a Commission-Manager form of government. The most recent revision to the City's Charter was on July 27, 2017. The City is a Florida municipal corporation with a five member City Commission comprised of the Mayor (elected at large) and four commissioners. The City’s primary operations include providing emergency services, transportation, economic development, social and human services, culture and recreation, as well as water, sewer and solid waste services.

In evaluating the City as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities) for which the City may or may not be financially accountable and, as such, may be included within the City's Financial Statements. In accordance with GASB Statement No. 14, the City (i.e. the primary government) is financially accountable if it appoints a majority of the potential component unit’s governing board, and (1) it is able to impose its will on the organization, or (2) there is a potential for the potential component unit to provide specific financial benefit to or impose specific financial burden on the City. Further, GASB Statement No. 61 amended Statement No. 14, providing that in order to report a component unit’s financial activities as if they were essentially part of the primary government, then (1) the two entities must have a financial benefit or burden relationship, or (2) management of the primary government must have operational responsibility for the activities of the component unit. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Based on the foregoing criteria, the Community Redevelopment Agency (CRA) has been included in the City's financial statements in a blended presentation. The City Commission serves as the CRA Board and has operational responsibility for the CRA. The financial activity of the CRA is presented in this report as a nonmajor governmental special revenue fund of the primary government.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues.*

Individual fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All other funds (nonmajor) are combined according to their category, governmental or internal service, and are reported in a single column. Combining statements for nonmajor funds are found beginning on page 134 of this report.

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The basis of accounting refers to when revenues, expenditures/expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded when payment is due.

Property taxes, franchise taxes, intergovernmental revenues, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

– The *General Fund* is the City's primary operating fund. It accounts for all financial sources of the general government, except those required to be accounted for in another fund.

– The *Penny Fund* is a special revenue fund to account for the costs of public safety equipment, vehicles, and infrastructure having a life expectancy of five (5) or more years, and is funded by proceeds from the one-cent sales surtax approved by Pinellas County, Florida voters.

The City reports the following major proprietary funds:

– The *Solid Waste Fund* is an enterprise fund to account for the provision of solid waste services to the residents of the City and some County residents. All activities necessary to the provisions of this service are accounted for in this fund.

– The *Water/Sewer Utility Fund* is an enterprise fund to account for the provision of water and sewer services to residents of the City, and some County residents. All activities necessary for the provision of these services are accounted for in this fund.

– The *Stormwater Utility Fund* is an enterprise fund to account for the provision of services for the collection, storage, treatment and conveyance of stormwater for the benefit of all developed property within the City.

– The *Marina Fund* is an enterprise fund to account for the financing, operation and maintenance of the City marina and the associated real property.

– The *Golf Club Fund* is an enterprise fund to account for financing, operation and maintenance of the Dunedin Golf Club and the associated real property.

Additionally, the City reports the following fund types:

– The *Internal Service Funds* account for building maintenance, vehicle maintenance, self-insurance (risk management for property and casualty and health), and information technology provided by one department to other departments of the City on a cost reimbursement basis.

– The *Pension Trust Fund* is a fiduciary fund and accounts for the activities of the Firefighters' Retirement Plan, which accumulates resources for pension benefit payments to firefighters.

As a general rule the effect of the interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including restricted investment earnings. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the solid waste, water/sewer utility, stormwater utility, marina, and golf club enterprise funds and of the City's internal service funds are charges to customers for sales and services. Operating expenses for these funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition, such as water/sewer utility fund impact fees, are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURSES AND FUND BALANCE/NET POSITION

1. Cash, Cash Equivalents and Investments

The City considers cash on hand and demand deposits with an original maturity of 90 days or less to be cash and cash equivalents. In addition, each fund's equity in the City’s investment pool has been treated as a cash equivalent since cash may be withdrawn from the pool at any time without prior notice or penalty.

State statutes and local law authorize the City to invest in direct obligations of the United States, Federally-supported agencies and instrumentalities, Florida government investment pools, commercial paper, repurchase agreements, debt of Florida political subdivisions, money market mutual funds, time deposits, savings accounts and banker’s acceptances.

The City categorizes its fair value measurements within the fair value hierarchy established in accordance with GASB Statement No. 72, *Fair Value Measurement and Application.* The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Types and amounts of investments held at fiscal year-end are described in Note 4.A.

2. Receivables and Payables

Activity between funds that is representative of short-term lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "due to/from other funds". All other outstanding balances between funds not expected to be repaid within the availability period are reported as advances. Any residual balances outstanding between the governmental and business-type activities are reported in the government-wide statements as "internal balances."

Accounts receivable are recorded in the general, special revenue, enterprise, and internal service funds. Where appropriate, an associated allowance for doubtful accounts has been established.

Utility (water/sewer and stormwater), solid waste and marina operating revenues are generally recognized on the basis of monthly cycle billings. The City records utility revenue and receivables for services delivered during the current fiscal year which will be billed during the next fiscal year. Unbilled revenue for utility services as of September 30, 2025 amounts to $2,888,145.

An allowance for doubtful accounts is recorded in the golf club fund due a dispute related to a state grant. Bad debt expense was recorded as a non-operating expense in the statement of revenues, expenses, and changes in net position in the current year in the amount of $375,000.

3. Leases Receivable

The City’s leases receivable is measured at the present value of future lease payments expected to be received during the term of the leases. A deferred inflow of resources is also recorded for each lease at the initiation of the agreement, in an amount equal to the initial lease receivable. The deferred inflow of resources is amortized over the term of the leases in amounts and frequencies equal to the principal reduction on the outstanding lease values.

4. Inventories

All City inventories are maintained on a consumption basis of accounting where items are purchased for inventory and charged to the expenditure accounts as the items are consumed. Inventories held by the General Fund consist principally of general office, printing, traffic control and maintenance supplies. Inventories included in the Water/Sewer Utility Fund consist of parts held for repair and maintenance of the system. Inventories included in the Internal Service Funds consist of maintenance parts, tires, fuels and supplies. Inventory held by the Golf Club Fund include items sold in the pro shop; including but not limited to clubs, clothing, shoes, balls, hats, and accessories. Inventories are stated at average or weighted average cost. Appropriate allowances have been recorded for obsolete and surplus items. Inventories are equally offset by a fund balance reserve categorized as non-spendable, which indicates that they do not constitute "available spendable resources" even though they are a component of current assets.

5. Prepaid Items

Payments made to vendors for services that will benefit subsequent fiscal years are recorded as prepaid items. The cost of these items are recorded as expenditures when consumed rather than when purchased. Prepaid items are equally offset by a fund balance reserve categorized as non-spendable, which indicates that they do not constitute "available spendable resources" even though they are a component of current assets.

6. Restricted Assets

A portion of assets are restricted due to constraints that are either 1) externally imposed by creditors (debt covenants), grantors, contributors, or laws or regulations of other governments or 2) imposed by law through constitutional provisions or enabling legislation. Cash and cash equivalents held as customer deposits and impact fee revenues are shown as restricted.

7. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than $5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	10 - 40
Infrastructure	15 - 50
Improvements other than Buildings	7 - 50
Machinery and Equipment	5 - 30

8. Right to Use Leased Assets

Leased assets, which include computer hardware services, postage and copier equipment, real property for use as parking facilities, a parking garage, and building space, are recorded in the City’s financial statements as a result of implementing Governmental Accounting Standards Board (GASB) Statement No. 87. These leased assets are initially measured at an amount equal to the related lease liability, and are amortized on a straight-line basis over the term of the related lease agreement.

9. Right to Use Subscription Based Information Technology Arrangements (SBITAs)

SBITAs, which include right to use information technology software, are recorded in the City's financial statements as a result of implementing Governmental Accounting Standards Board (GASB) Statement No. 96. These right to use subscription assets are initially measured at an amount equal to the related subscription liability, and are amortized on a straight-line basis over the term of the related subscription contract.

10. Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

11. Accumulated Unused Compensated Absences

The City records the "vested portion of accumulated unused compensated absences", based on each employee's accumulated unused hours and rate of pay, as well as the value of leave that has been used but not yet paid in cash as of the end of the fiscal year. The accumulated unused and used but unpaid portions as of September 30 are treated as both a short-term and long-term liability.

It is the City's policy in its Proprietary Funds to reflect on an accrual basis the amounts of earned but unused vacation leave and that portion of earned but unused sick leave estimated to be payable upon retirement.

12. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, and any losses on the refunding of any bond issuances (gain or loss on defeasance), are amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Loss on defeasance is the difference between the reacquisition price of the refunded debt and the net carrying amount at the time of the refunding. Bonds payable are reported net of the applicable unamortized bond premium or discount or deferred loss on refunding.

13. Postemployment Health and Life Insurance Benefits

The City makes available healthcare insurance for eligible retirees through the City's group health insurance plan, which covers both active and retired members. Retirees pay the full cost of healthcare insurance, which is a single, blended premium rate that is used for both active employees and retired members. The City follows the provisions of GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions" by recognizing annual Other Postemployment Benefits (OPEB) expense and related obligations.

14. Unearned Revenue

Certain receipts are unearned because the money has been received, but not earned. These payments are received in advance of the services provided. The unearned revenue will be recognized as revenue in the fiscal year it is deemed earned or in the year that it becomes available.

15. Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net assets that applies to future periods and therefore will not be recognized as an inflow of resources (revenue) until that future time.

16. Fund Balance / Net Position

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The City has established limitations on the use of resources through commitments (committed fund balance) or assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for specific purposes determined by a formal action of the City's Commission, via resolution and must be removed in the same fashion.

Amounts in assigned fund balance are also intended to be used for specific purposes but do not meet the criteria to be classified as committed. The Commission has by resolution authorized the City Manager or Finance Director to assign fund balance.

Net position reported in the government-wide and proprietary fund financial statements is categorized as net investment in capital assets, restricted or unrestricted. The first category represents net position related to net investment in capital assets. Restricted net position represents net position restricted for capital projects, community redevelopment, the stadium, housing services, public safety, bequests, and other externally imposed constraints or imposed by law through constitutional provisions or enabling legislation.

17. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the general fund and special revenue funds. Since they do not constitute expenditures or liabilities, encumbrances outstanding at year end are reported as restricted, committed, or assigned fund balances, depending on the nature of each encumbrance.

E. REVENUES, EXPENDITURES AND EXPENSES

1. Property Taxes

All real and tangible personal property taxes are due and payable on November 1 of each year, or as soon thereafter as the assessment roll is certified by the County Property Appraiser. The County mails to each property owner on the assessment roll a notice of tax levy by the various governmental entities in the County. Taxes may be paid upon receipt of such notice with discounts at the rate of 4% if paid in November, 3% if paid in December, 2% if paid in January and 1% if paid in February. Taxes paid during the month of March are without discount. All unpaid taxes on real and tangible personal property become delinquent on April 1 of the year following the year in which the taxes were assessed.

On or before April 25 of each year, a list of delinquent personal property tax payers is advertised. Warrants are issued directing seizure and sale of the personal property of the taxpayer if the delinquent taxes are not paid before May 1. On or before June 1 of the following year in which taxes are assessed, liens are filed and tax certificates are sold on all real estate parcels with outstanding taxes.

The City is permitted by state law to levy taxes up to 10 mills of assessed valuation (exclusive of taxes levied for the payment of bonds). The millage rate levied by the City for the fiscal year ended September 30, 2025 was 4.1345.

2. Operating Subsidies, Grants, and Impact Fees

Grants to proprietary funds used for construction or to finance current operations are recorded as contributions or non-operating revenue, respectively, when earned.

Impact fees represent a capacity charge for the proportionate share of the cost of expanding, oversizing, separating or constructing new additions to the Utility System. The City is obligated to expend these funds only to provide expanded capacity to the system. Water and sewer impact fee revenues are classified as contributions.

3. Interfund Transactions

Interfund sales and purchases are accounted for as fund revenues, expenditures or expenses (as appropriate). Transactions which constitute reimbursements to a fund for expenditures (expenses) initially made are recorded as expenditures or expenses (as appropriate) in the reimbursing fund, and as reductions of the expenditures (expenses) in the reimbursed fund. All interfund transactions except loans and reimbursements are accounted for as transfers.

4. Administrative Charges

Certain administrative expenses are incurred by the General Fund on behalf of the other funds. In addition, some administrative charges are incurred by the Water/Sewer Utility Fund for services rendered that benefit other funds. Both the General Fund and the Water/Sewer Utility

Fund receive payment for these services based on a percentage allocation in accordance with budgeted appropriations. These administrative reimbursements for the year ended September 30, 2025, are presented below.

Reimbursements to the General Fund were charged to the following funds:

Fund	Amount
Building	$ 63,100
Solid Waste	570,500
Water/ Sewer Utility	1,892,800
Marina	50,800
Stormwater	428,000
Golf Club	287,700
Total	$ 3,292,900

Reimbursements to the Water/Sewer Utility Fund were charged to the following funds:

Fund	Amount
Solid Waste	$ 127,200
Stormwater	96,600
Total	$ 223,800

F. IMPLEMENTATION OF NEW ACCOUNTING PRINCIPLES

1. Governmental Accounting Standards Board (GASB) Statement No. 101

During the current fiscal year, the City adopted the provisions of GASB Statement No. 101, Compensated Absences. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement of compensated absences. The statement requires that liabilities for compensated absences be recognized for the value of leave that has been earned but not used as of the end of the current fiscal year, as has been the historical practice of recognition, as well as for the value of earned leave used (taken) as of the fiscal year end, but not yet paid in cash.

G. IMPLEMENTATION OF NEW ACCOUNTING CHANGE WITHIN REPORTING ENTITY

1. Governmental Accounting Standards Board (GASB) Statement No. 100

During FY 2025, the City adopted the provisions of GASB Statement No. 100, Accounting Changes and Error Corrections. The objective of this statement is to enhance accounting and financial reporting requirements for accounting changes to provide more understandable, relevant, and comparable information for making decisions or assessing accountability. The statement requires disclosure about accounting changes and their nature, including a change in classification of a fund between reporting periods. For the fiscal year ended September 30, 2025, the American Rescue Plan Act Fund is reported as a nonmajor governmental fund. During the prior fiscal year ended September 30, 2024, this fund was reported as a major fund.

NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The governmental fund balance sheet includes a reconciliation between *fund balance-governmental funds* and *net position-governmental activities* as reported in the government-wide statement of net position.

The governmental funds statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances–total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities.

NOTE 3 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. THE CITY'S BUDGET POLICY IS SUMMARIZED AS FOLLOWS:

1. Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all funds. All annual appropriations lapse at fiscal year-end.
2. The City Manager submits to the City Commission a proposed operating budget for the fiscal year. The operating budget includes proposed expenditures/expenses and the means of financing.
3. Public hearings are conducted to obtain taxpayer comments.
4. The budget is approved by the City Commission through the passage of a resolution. The level on which expenditures/expenses may not legally exceed appropriations is at the fund level.
5. The appropriated budget is prepared by fund, function and department. The City Manager is authorized to transfer budgeted amounts between departments, and make budget transfers affecting personnel, provided these changes have a zero net effect on the City's budget. All increases and decreases in fund balance, personnel budget changes, and transfers between funds, must have City Commission approval.

NOTE 4 – DETAIL NOTES - ALL FUNDS

A. ASSETS

1. Cash and Cash Equivalents and Investments

The City of Dunedin maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is reported in "Cash and Cash Equivalents." Interest earned by this pool is distributed monthly to each fund based on the fund's cash balance.

The City's investment policy and guidelines are defined by City ordinance. The written investment policy was last revised, by City Commission approval, on July 23, 2019. The policy specifies limits by instrument and institution (within instrument) and establishes a diversified investment strategy, minimum credit quality and authorized institutions available as counterparties. In addition to authorizing investment instruments, the City's policy also identifies various portfolio parameters addressing issuer diversification, term-to-maturity and liquidity. Implementation and direction, within policy limits, is managed by the Director of Finance, with City Manager approval required for all transactions.

The investment policy of the City of Dunedin Municipal Firefighters Pension Trust Fund was created by, and is periodically amended by, the pension board.

a. Custodial Credit Risk – Cash and Investments

Custodial credit risk is defined as the risk that a government will not be able to recover deposits or the value of its investments in the event of a failure of a depository financial institution or a third party holding the investment securities.

The City's investment policy requires that time deposits, demand deposits, savings accounts and non-negotiable certificates of deposit must be held by institutions organized under the laws of Florida and/or in national banks organized under the laws of the United States and doing business and situated in Florida as qualified public depositories, ensuring that any such deposits are secured and collateralized according to the Florida Security for Public Deposits Act (Chapter 280 of the Florida Statutes). In addition, the policy requires all investment securities to be held by a third party custodian in the name of the City.

Securities transactions between a broker-dealer and the custodian involving the purchase or sale of securities must be made on a "delivery vs. payment" basis to ensure that the custodian will have the security or money, as appropriate, in hand at the conclusions of the transaction.

As of September 30, 2025, the bank balance of the City's cash deposits was $3,142,363. The bank balance is insured by federal depository insurance and, for the amount in excess of such federal depository insurance, is collateralized pursuant to Chapter 280, Florida Statutes. Under this Chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the government entity for the loss.

The investment policy of the City of Dunedin Municipal Firefighters Pension Trust Fund (the Firefighters Pension Plan) requires all securities to be held by a third party custodian (Salem Trust Company) in the name of the Firefighters Pension Plan. Securities transactions between a broker-dealer and the custodian involving the purchase or sale of securities must be made on a "delivery vs. payment" basis to ensure that the custodian will have the security or money, as appropriate, in hand at the conclusion of the transaction.

As of September 30, 2025, the Firefighters Pension Plan's investments are managed under separate investment agreements with Great Lakes Advisors, LLC, Rockwood Capital Advisors, LLC and Harding Loevner LP. These agreements give Salem Trust Company the custodianship, but gives Great Lakes Advisors, LLC, Rockwood Capital Advisors, LLC and Harding Loevner LP the authority to manage the investments. These assets are invested in accordance with specific investment guidelines as set forth in the Plan.

The Firefighters Pension Plan invests in Barings Core Property Fund, which is an alternative real estate investment vehicle. The real estate funds are open end, commingled private real estate portfolios valued using the net asset value (NAV) provided by the investment managers of the fund. The NAV is based on the value of the underlying assets owned by these funds minus its liabilities and then divided by the number of shares or percentage of ownership outstanding. The investments of the fund are valued quarterly. Withdrawal requests must be made 60 days in advance and may be paid in one or more installments.

b. Credit Risk

Credit risk is the risk resulting from potential default of investments that are not financially sound. The City's investment policy limits credit risk by restricting authorized investments to include only the following types, along with the following minimum credit rating, where applicable:

- U.S. Treasuries
- U.S. Agencies and Government Sponsored Enterprises (AAA/Aaa)
- Local Government Investment Pools (AAAm or equivalent)
- The State Board of Administration (SBA) or Florida PRIME (AAAm or equivalent)
- General or Revenue Debt Obligations of State and Local Governments (AAA/Aaa)
- Money Market Mutual Funds (AAAm)
- Money Market Savings Account
- Bank Deposits / Certificates of Deposit
- Corporate Debt Instruments and Commercial Paper (AA-/Aa3)
- Repurchase Agreements (A1+/P1/F1+)

The City's cash and cash equivalents and investments consisted of the following as of September 30, 2025:

Investment Type	Fair Value	Rating	Rating Agency	% of Total	Weighted Average Maturity	Hierarchy Level
Florida Fixed Income Trust (FL-FIT)	$ 9,024,132	AAAf	Fitch	9.70%	85 Days	n/a
Florida Surplus Asset Trust Fund (FLSAFE)	5,954,229	AAAm	Standard & Poor	6.40%	39 Days	n/a
US Government Agencies	36,145,143	Aa1	Moody's	38.86%	699 Days	2
FLCLASS	10,998,634	AAAm	Standard & Poor	11.83%	42 Days	n/a
Florida Short Term Asset Reserve (FLSTAR)	3,156,135	AAAm	Standard & Poor	3.39%	25 Days	n/a
SBA - Florida PRIME	2,787,087	AAAm	Standard & Poor	3.00%	48 Days	n/a
Certificate of Deposits	6,305,827			6.78%	107 Days	n/a
Cash in bank	16,743,635			18.05%		n/a
Cash with Fiscal Agent	1,826,793			1.96%		n/a
Petty cash	25,330			0.03%		n/a
Total Cash and Investments	$ 92,966,945					

Florida SAFE is a surplus asset trust fund, which was developed by and for Florida local governments. Florida SAFE adheres to the requirement to maintain a net asset value of $1.00 per share or higher. Florida SAFE invests its proceeds in U.S. Government Agencies and Commercial Paper. Florida CLASS and FL Star are intergovernmental investment pools authorized under Section 218.415 Florida Statutes. SBA-Florida PRIME operates as a ‘2a-7 like’ fund. The Morgan Stanley Fund is an exchange traded Institutional Liquidity Fund that focuses on preserving capital and liquidity. There are no withdrawal restrictions for any of the investments referenced in this paragraph.

In accordance with GASB Statement 72, *Fair Value Measurement and Application*, the City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

- Level 1 inputs are quoted prices in active markets for identical assets
- Level 2 inputs are significant other observable inputs
- Level 3 inputs are significant unobservable inputs

The Firefighters Pension Plan’s investment guidelines limit its fixed income investments to a credit quality rating of “A” or equivalent as rated by Moody’s or by Standard & Poor’s bond rating services at the time of purchase. Fixed income investments which are downgraded below the minimum rating must be liquidated at the earliest beneficial opportunity

Investments held by the Firefighters Pension Plan are summarized in the table on the following page:

Investment Type	Fair Value	Standard & Poor's Rating	% of Total	Effective Duration (In Years)	Hierarchy Level
U.S. Government Obligations	$ 6,410,715	Aa1	15.39%	7.5	1
U.S. Government Agencies	1,810,602	Aa1	4.35%	3.8	2
Corporate Obligations	2,333,069	A3-BAA1	5.60%	6.5	2
Temporary Investment Funds	658,061	N/A	1.58%	N/A	2
Domestic Stocks	22,755,007		54.62%		1
International Stocks	5,106,550		12.26%		1
Real Estate Investment Fund	2,587,584		6.20%		n/a
Total Pension Funds	$ 41,661,588				

For both City and Firefighter Pension owned investments, standardized hierarchy levels are indicated in the investment type listings shown in the tables above. The levels were established to provide an understanding of the techniques used to arrive at fair value. Investments classified as Level 1 use quoted prices at September 30 in active markets from the custodian bank's external pricing vendor. Level 2 investments are evaluated prices from the custodian bank's external pricing vendor. This pricing methodology involves the use of evaluation models, such as matrix pricing, which are based on the investments' relationship to benchmark quoted prices.

c. Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributable to the quantity of investment in a single issuer. To limit this risk, the City's investment policy requires diversification of the portfolio with maximum limits on what can be invested per investment type. In addition to a maximum level of investment in aggregate by security type, no more than 25% of the City's investment portfolio may be invested in a single issuer. The maximum concentration limits per investment type allowed by the City's investment policy are as follows:

- U.S. Treasuries – 95%
- U.S. Agencies and Government Sponsored Enterprises – 40%
- Local Government Investment Pools – 75%
- The State Board of Administration (SBA) or Florida PRIME – 5%
- General or Revenue Debt Obligations of State and Local Governments – 10%
- Money Market Mutual Funds – 50%
- Money Market Savings Account – 40%
- Certificates of Deposit – 40%
- Corporate Debt Instruments and Commercial Paper – 10%, 40%
- Repurchase Agreements – 10%

The Firefighters Pension Plan's policy limits investments in foreign fixed income or equity securities to 25% of the total portfolio. The equity and bond investment mix is targeted at 65% equities and 25% bonds. In addition, not more than 5% of the portfolio may be invested in common stock of any one issuing company. The Firefighters Pension Plan had no investments that individually represented 5% or more of the Plan's net assets available for benefits as of September 30, 2025.

d. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment in debt securities. Generally, the longer time to maturity equates to greater exposure to interest rate risk. The City manages its exposure to fair value losses arising from increasing rates through its adopted investment policy. The City's policy limits its fixed portfolio's weighted average maturity to 3 years and the duration of the overall portfolio to 5 years. At September 30, 2025 the City's investments in U.S. Government Agencies had weighted average maturities of 1.9 years.

The Firefighters Pension Plan's investment policy limits the effective duration of its fixed income portfolios through the adoption of the Barclays Capital Aggregate Bond Index benchmark. The U.S. Government obligations had an effective duration of 7.5 years; the U.S. Government agencies 3.8 years, and corporate obligations 6.5 years.

2. Receivables

a. Receivables

Receivables as of the fiscal year ended September 30, 2025 for the City's major governmental and enterprise funds, including the applicable allowances for uncollectible accounts, are as follows:

	General	Penny	Solid Waste	Water/ Sewer Utility	Storm-water Utility	Marina	Golf Club	Total
Receivables:								
Accounts Billed	$ 937,137	$ -	$ 180,629	$ 536,157	$ 127,216	$ 35,567	$ 42,946	$ 1,859,652
Accounts Unbilled	-	-	568,876	1,842,369	476,900	-	-	2,888,145
Liens	-	-	7,344	1,510	1,180	-	-	10,034
Connection Fees	-	-	-	86,358	-	-	-	86,358
Leases	1,739,712	-	-	466,259	-	465,499	-	2,671,470
Interest	64,176	25,663	4,242	54,946	16,305	2,503	325	168,160
Gross Receivables	2,741,025	25,663	761,091	2,987,599	621,601	503,569	43,271	7,683,819
Less: Allowance for Uncollectibles	-	-	7,373	29,728	6,816	-	-	43,917
Net Total Receivables	$ 2,741,025	$ 25,663	$ 753,718	$ 2,957,871	$ 614,785	$ 503,569	$ 43,271	$ 7,639,902

As the operator of Solid Waste, Utilities, and Marina programs, the City grants credit to their customers, substantially all of whom are City residents. Non-current receivables are not included in the chart above.

Governmental funds do not record revenue in connection with resources that have been received, but not yet earned. Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate current period liabilities.

b. Notes Receivable

On March 11, 2016 the City entered into a Development Agreement with Developer, 203 N. Marion Street, L.L.C. to convey City property valued at $400,000. During the same time period the same Developer and the City entered into a Parking Garage Lease whereby the City will lease 215 parking spaces from the Developer. In return for the conveyance of the City property to the Developer, the Developer will pay its purchase obligation amortized over a 20 year period with interest and annual installments of $32,211. The payments to the City will be applied against the City's obligations under the terms of the Lease. The principal amount outstanding on the note receivable as of September 30, 2025 is $284,820.

c. Leases Receivable

A lease is defined as a contractual agreement that conveys control of the right to use another entity's nonfinancial asset, for a minimum period of more than one year, in an exchange or exchange-like transaction.

As a lessor, the City has entered into agreements involving the lease of water tower space, land, and building space. Certain building space is leased from an entity by the City, then subleased by the City to other tenants. Real property (land) owned by the City is leased to a tenant for operation of cellular communication equipment, who subleases a portion of such property to other cellular communication providers, with the City recognizing lease fees from both the lessee and sublessees. The related receivables for all leases are presented in the Statement of Net Position in amounts equal to the present value of lease payments expected to be received during the lease term. The total amount of inflows of resources, including lease revenue, interest revenue, and other lease-related inflows recognized during the fiscal year ended September 30, 2025 was $201,076.

An agreement was entered into on July 1, 2019, for the lease of a portion of real property (land and a building) owned by the City for use as a vehicle maintenance facility. The term of the agreement is for five years, terminating June 30, 2025, with an option to automatically renew the lease for up to three additional five-year terms (through June 30, 2039). The lease agreement requires annual lease payments of from $47,264 during the initial year of the lease, escalating to $82,771 during the final year of the agreement (if fully renewed).

An agreement was entered into on November 1, 2020, for the lease of building space for use as a business premise for the retail and wholesale sale of food, drink, and sundry products. The term of the agreement is ten years, with an option to renew for one additional five-year term at the end of the initial term. The lease agreement requires annual lease payments of from $36,000 during the initial year of the lease, escalating to $62,340 during the final year of the agreement (if the agreement is renewed for the additional five-year term).

Agreements were entered into on October 21, 2000 and February 24, 2015, with two separate lessees for the lease of space on the City's water tower for the installation and operation of cellular communication equipment. The first agreement was for a term of five years, renewable for three additional five-year terms. An amendment to the agreement, effective November 1, 2014, modified the remaining term to five additional five-year periods, terminating October 31, 2044. However, the City has advised the lessee of its intent to terminate the agreement effective October 31, 2025. During FY 2025, the City received $28,750 in rent under the agreement. The second agreement is for an initial term of five years, renewable for four additional five-year terms, terminating February 23, 2040. Annual rent is $25,000 during the initial five-year term, escalated by 15.0% at the commencement of each additional five-year term. The updated annual lease amount remains in effect for the duration of the five-year term.

An agreement was entered into on August 12, 1998, for the lease of real property for the purpose of installing, operating and maintaining cellular communication equipment. The term of the original agreement was for five years, renewable for four additional five-year periods. A third amendment to the agreement, effective December 4, 2018, provided for an extended term of three additional five-year extensions, expiring January 21, 2039. During FY 2022, annual rent paid was $46,805, with such amount to be escalated annually based on the consumer price index, with annual increases being no less than 2.0% and no greater than 5.0%. The lessee may enter into sublease agreements from time to time with other cellular communication providers, with the City realizing a portion of such proceeds paid the primary lessee. During FY 2025, the City received $11,094 in rent from sublessees.

3. Capital Assets

a. Capital Asset Activity

Capital asset activity for the fiscal year ended September 30, 2025, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Non-Depreciable Assets:				
Land	$ 35,673,941	$ -	$ -	$ 35,673,941
Construction in Progress	1,088,436	778,915	(686,401)	1,180,950
Total Capital not being Depreciated	36,762,377	778,915	(686,401)	36,854,891
Depreciable and Amortizable Assets:				
Buildings	183,274,492	316,647	-	183,591,139
Infrastructure	18,304,119	1,283,488	-	19,587,607
Improvements other than Buildings	31,851,805	1,461,965	(15,578)	33,298,192
Machinery and Equipment	28,062,118	1,744,297	(2,285,431)	27,520,984
Intangibles Right-to-Use Buildings	-	73,706	-	73,706
Intangibles Right-to-Use Infrastructure	2,507,417	-	-	2,507,417
Intangibles Right-to-use Machinery and Equipment	6,836	-	-	6,836
SBITAs	1,351,231	265,070	-	1,616,301
Total Depreciable and Amortizable Asset	265,358,018	5,145,173	(2,301,009)	268,202,182
Less: Accumulated Depreciation and accumulated amortization for:				
Buildings	(46,964,358)	(5,509,214)	-	(52,473,572)
Infrastructure	(7,590,605)	(919,392)	-	(8,509,997)
Improvements other than Buildings	(22,290,883)	(864,795)	10,583	(23,145,095)
Machinery and Equipment	(19,909,622)	(1,551,246)	2,206,184	(19,254,684)
Intangibles Right-to-Use Buildings	-	(36,853)	-	(36,853)
Intangibles Right-to-Use Infrastructure	(474,747)	(182,189)	-	(656,936)
Intangibles Right-to-use Machinery and Equipment	(4,474)	(1,491)	-	(5,965)
SBITAs	(591,374)	(411,110)	102,404	(900,080)
Total Accumulated Depreciation and Amortization	(97,826,063)	(9,476,290)	2,319,171	(104,983,182)
Total Depreciable and Amortizable Assets, net	$ 167,531,955	$ (4,331,117)	$ 18,162	$ 163,219,000

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities:				
Non-Depreciable Assets:				
Land	$ 1,051,098	$ -	$ -	$ 1,051,098
Construction in Progress	13,655,380	7,190,893	(12,845,523)	8,000,750
Total Capital not being Depreciated	14,706,478	7,190,893	(12,845,523)	9,051,848
Depreciable and Amortizable Assets:				
Buildings	15,746,177	-	-	15,746,177
Improvements other than Buildings	187,572,052	13,982,052	(112,250)	201,441,854
Machinery and Equipment	7,671,823	2,330,846	(337,647)	9,665,022
Intangibles Right-to-Use Infrastructure	20,612	-	(20,612)	-
Intangibles Right-to-use Machinery and Equipment	13,334	-	(13,334)	-
Total Capital Assets being Depreciated	211,023,998	16,312,898	(483,843)	226,853,053
Less: Accumulated Depreciation and accumulated amortization for:				
Buildings	(14,388,240)	(93,509)	-	(14,481,749)
Improvements other than Buildings	(119,025,006)	(5,458,018)	44,439	(124,438,585)
Machinery and Equipment	(5,308,883)	(678,470)	314,261	(5,673,092)
Intangibles Right-to-Use Infrastructure	(17,256)	(3,356)	20,612	-
Intangibles Right-to-use Machinery and Equipment	(13,334)	-	13,334	-
Total Accumulated Depreciation and Amortization	(138,752,719)	(6,233,353)	392,646	(144,593,426)
Total Depreciable and Amortizable Assets, net	$ 72,271,279	$ 10,079,545	$ (91,197)	$ 82,259,627

b. Depreciation and Amortization

Depreciation and Amortization expense was charged to functions of the primary government as follows:

Governmental Activities:

General government	$	954,443
Public safety		414,256
Physical environment		333
Transportation		1,243,803
Culture and recreation		5,471,353
Internal Service Funds		1,392,102
Total Depreciation/Amortization Expense	$	9,476,290

Business-type Activities:

Solid Waste	$	516,318
Water/Sewer Utility		3,533,961
Stormwater Utility		1,683,934
Marina		134,403
Golf		364,737
Total Depreciation/Amortization Expense	$	6,233,353

c. Construction Contracts

The City has entered into contracts for the construction of its governmental capital assets:

	September 30, 2025	
	Estimated Project Amount	Construction in Progress
Governmental Activities:		
Downtown Parking Garage	$ 10,060,000	$ 140,201
Improvements to Citywide Broadband cable network	3,000,000	316,388
Design services for construction of an aquatics center.	11,198,010	427,146
Construction improvements to Skinner Boulevard	7,700,000	60,894
Design services for Dunedin Boat Club Building	130,000	12,000
Design and Construction of Park on old City Hall site	995,000	31,681
Relocation of the Purple Heart Park Monument	100,000	6,000
Design and Resurfacing tennis courts at Highlander Park	550,000	26,908
Design and Construction of the Dunedin Marina Fishing Pier	410,000	159,732
Total Governmental Activities	$ 34,143,010	$ 1,180,950

The City has entered into contracts for the construction of business-type assets:

	September 30, 2025	
	Estimated Project Amount	Construction in Progress
Stormwater Utility Fund		
Drainage improvements along Santa Barbara & San Charles Drive	$ 1,104,648	$ 59,723
Design services for drainage improvements to N. Douglas Ave and San Mateo Drive.	525,000	107,850
Water/Sewer Utility Fund:		
Renovation of Well #1.	2,850,000	395,246
Design process for the replacement of the Willow Woods water main.	500,000	35,400
Design services for the replacement of the Wastewater Treatment plant #8 filter.	1,650,000	104,650
Design process for replacement of Virginia Street water main.	1,079,610	382,229
Design services for the update of the Wastewater SCADA system.	2,359,636	1,128,156
Construction of improvements to Lift station #8.	1,800,000	121,010
Construction to replace Patricia Ave water main.	546,790	408,243
Replacement of Bayshore Blvd. water main.	679,416	41,806
Design services for the upgrade of the Wastewater Plant electrical systems.	10,556,957	3,993,379
Design services for replacement of Ranchwood Dr South and Hitching Lane water main.	500,000	114,255
Improvement to Water and Wastewater Plant fire alarm suppression system.	335,000	8,122
Construction of improvements to Lift station #32.	1,800,000	791,303
Design services for the replacement of filter feed pumps.	2,680,571	62,056
Hardening of the Wastewater Plant Emergency Generator Building.	1,610,000	20,738
Marina Fund		
Construction and Design for Marina Seawall replacement.	2,957,465	226,495
Construction and Design for Docks A & B.	355,757	89
Total Enterprise Funds	$ 33,890,850	$ 8,000,750

d. Other Significant Commitments

The City had active projects as of September 30, 2025. The major projects are listed below: At year end, the City's significant outstanding purchase commitments were as follows:

Project	Remaining Commitment
Lift Station #32 Rebuild	$ 1,582,304
Stormwater Pipelining	1,416,709
LS Control Panel Replacement & SCADA System Upgrade	1,009,172
Purchase of E-One Pumper Fire Truck	900,098
Wastewater lift stations rehabilitation project	888,309
Wastewater treatment plant SCADA system upgrades	872,386
Design services - Highlander Pool Aquatic Complex	713,843
Virginia Street water main replacement	669,810
HVAC Replacement - Community Center	619,837
	$ 8,672,468

4. Interfund Transfers, Receivables and Payables

a. Interfund Transfers

	Transfers In:			
Transfers Out:	General	Penny	Nonmajor Gvmtl	Total
General	$ -	$ -	$ 395,000	$ 395,000
Nonmajor Gvmtl	28,400	-	7,937	36,337
Water/Sewer Utility	-	468,700	-	468,700
Total Transfers	$ 28,400	$ 468,700	$ 402,937	$ 900,037

The General fund transferred $350,000 to the stadium fund to offset state funding that ended February of 2024, and $45,000 to the Public Art Fund to supplement operating costs.

The Community Redevelopment Agency (CRA) Fund transferred $28,400 to the General Fund to offset expenditures related to special events.

The CRA Fund transferred $7,937 to the Impact Fee Fund in support of economic development initiatives.

The Water/Sewer Utility Fund transferred $468,700 to the Penny Fund in support of the construction of the City Hall building.

b. Interfund Receivables and Payables

Due From Other Funds / Receivable		Due To Other Funds / Payable	
Fund	Amount	Fund	Amount
N/A	$ -	N/A	$ -
	$ -		$ -

At September 30, 2025 the City had no amounts due from / to other funds.

Advances to Other Funds / Receivable		Advances From Other Funds / Payable	
Fund	Amount	Fund	Amount
Building Fund	$ 7,800	Public Art Fund	$ 7,800
Fleet Maintenance Fund	2,668,889	General Fund	2,668,889
	$ 2,676,689		$ 2,676,689

The Building Fund advanced $25,000 to the Art Impact Fund in fiscal year 2024 for funding assistance for general expenses. The balance of the interfund loan at end of fiscal year 2025 is $7,800.

The Fleet Maintenance Fund advanced $5,000,000 to the General Fund during the fiscal year to support costs associated with debris removal resulting from recent storms, pending reimbursement of such costs from the Federal Emergency Management Agency (FEMA). Partial reimbursement was received from FEMA during the fiscal year, at which time $2,331,111 of the advancement was re-paid, leaving a balance due at the end of fiscal year 2025 of $2,668,889.

5. Leases

A lease is defined as a contractual agreement that conveys control of the right to use another entity's nonfinancial asset, for a minimum period of more than one year, in an exchange or exchange-like transaction.

As a lessee, the City leases computer hardware services, postage and copier equipment, real property for use as parking facilities, a parking garage, and building space. The City also subleases building space to other entities. The related obligations are presented in amounts equal to the present value of lease payments payable during the remaining lease term. For one existing agreement involving the lease of land for use as a parking lot, the annual rent paid by the City is equal to the amount paid for property taxes on the subject land by the owner. As such, this payment is variable from year to year. For measurement of the total lease liability as presented on the following page, the current year's lease payment value is assumed to remain consistent throughout the lease term. As the lessee, a lease liability and associated lease asset is recognized on the government-wide Statement of Net Position.

The City's leased assets are recorded at a cost of $2,587,959, less accumulated amortization of $699,754.

B. LONG-TERM OBLIGATIONS

The following presents the City's long-term obligations for the fiscal year ended September 30, 2025:

1. Leases

The City has entered into agreements to lease certain equipment, real property, and buildings. The lease agreements qualify as other than short-term leases under Governmental Accounting Standards Board (GASB) Statement No. 87 and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of implementation of the Statement.

An agreement was executed on April 5, 2022, for the lease of real property to be utilized as a public parking lot. The lease term ends May 31, 2027, with an option to renew for two additional one-year terms. The agreement calls for semi-annual payments starting at $20,000, escalating to $22,000 over the term of the lease. For this lease, an intangible asset has been recorded with a net book value of $141,824 at September 30, 2025.

An agreement was executed on March 19, 2020, for the lease of real property to be utilized as a public parking lot. The lease term ends July 31, 2025, with an option to renew for three additional one-year terms. The agreement stipulates the City is to reimburse the lessor for the annual property taxes assessed on the subject land. As such, the ongoing lease payment requirements are considered to be variable in value. For measurement of the total lease liability, the current fiscal year's lease payment value is assumed to remain consistent throughout the lease term. For this lease, an intangible asset has been recorded with a net book value of $5,408 at September 30, 2025.

An agreement was executed on December 1, 2021, for the lease of computer hardware and maintenance services. The lease term ends November 30, 2025, with an option to renew for two additional one-year terms. This option will not be exercised. The agreement requires annual payments of $11,500. For this lease, an intangible asset has been recorded with a fully amortized net book value of $0 at September 30, 2025.

An agreement was executed on March 11, 2016, for the lease of space in a building structure (parking garage) for public parking, including a maintenance component to cover taxes, insurance, repair & maintenance, and utilities. The lease term ends January 31, 2038. The agreement requires annual payments of $182,323, including the maintenance fee. For this lease, an intangible asset has been recorded with a net book value of $1,703,250 at September 30, 2025.

An agreement was executed on October 1, 2024, for the lease of building space for storage of parks and maintenance equipment and supplies. The lease term ends September 30, 2026, and requires quarterly payments of $9,600. For this lease, an intangible asset has been recorded with a net book value of $36,853 at September 30, 2025.

Multiple agreements have been executed, effective on various dates, to lease copier equipment. The ending lease terms vary, and typically are for a period of from one to four years. Combined fixed lease payment requirements amount to $2,330 per month for all leased copiers. For these leases, intangible assets have been recorded with a combined net book value of $870 at September 30, 2025.

Except for the payment of a lease fee equivalent to the property taxes assessed on the real property to be used as a public parking lot as described above, there are no variable payment components to any of the above-described leases. The lease liability for each agreement is measured at a discount rate of 2.43%, an imputed borrowing rate based on an independent actuarial valuation of the City's post-employment benefits program.

As of September 30, 2025, the City had minimum principal and interest payment requirements for its leasing activities, including its subleasing activities, with a remaining term in excess of one year, as follows:

	Liability Beginning Balance	Total Principal	Total Interest	Total Payment	Liability Ending Balance
Governmental Activities:					
Fiscal year ending September 30, 2025	$ 2,003,402	$ 145,023	$ 50,540	$ 195,563	$ 1,858,379
FY2026	$ 1,858,379	$ 224,005	$ 43,841	$ 267,846	$ 1,634,374
FY2027	1,634,374	185,563	38,159	223,722	1,448,811
FY2028	1,448,811	191,424	33,592	225,016	1,257,387
FY2029	1,257,387	181,415	28,901	210,316	1,075,972
FY2030	1,075,972	156,227	24,901	181,128	919,745
FY2031 - FY2035	919,745	764,569	65,212	829,781	155,176
FY2036 - FY2037	155,176	155,176	4,892	160,068	-
Lease liability:		$ 1,858,379			

	Liability Beginning Balance	Total Principal	Total Interest	Total Payment	Liability Ending Balance
Business type Activities:					
Fiscal year ending September 30, 2025	$ 3,472	$ 3,472	$ 28	$ 3,500	$ -

2. Subscription Based Information Technology Agreements (SBITA's)

The City has entered into subscription agreements for right to use vendor software. The subscription agreements qualify as SBITAs under Governmental Accounting Standards Board (GASB) Statement No. 96 and, therefore, have been recorded at the present value of the future minimum subscription payments as of the date of implementation of the Statement.

An agreement was executed on July 1, 2025, for the right to use a vendor's propriety software. The initial lease term ends September 30, 2026, with an option to renew for an additional one-year term at current rates. The agreement calls for annual payments starting at $63,500 prorated for year 1, and $254,222 over the remaining term of the lease. For this lease, an intangible asset has been recorded with a net book value of $189,715 at September 30, 2025.

An agreement was executed on May 1, 2022, for the right to use a vendor's propriety software. The initial lease term ended September 30, 2025, with an option to renew for an additional three year period. The renewed agreement ends September 30, 2028, and calls for annual payments starting at $45,432 for year 1, escalating to $77,156 over the remaining term of the lease. For this lease, an intangible asset has been recorded with a net book value of $95,894 at September 30, 2025.

An agreement was executed on May 17, 2022, for the right to use a vendor's propriety software. The initial lease term ends September 30, 2026. The agreement calls for annual payments starting of $42,175 escalating to $47,719 over the term of the lease. For this lease, an intangible asset has been recorded with a net book value of $41,827 at September 30, 2025.

An agreement was executed on March 1, 2025, for the right to use a vendor's propriety software. The lease term ends September 30, 2026, with an automatic renewal for one-year. The agreement calls for annual payments starting at $19,700 prorated for year 1, and $25,000 over the remaining term of the lease. For this lease, an intangible asset has been recorded with a net book value of $29,359 at September 30, 2025.

An agreement was executed on May 17, 2024, for the right to use a vendor's propriety software. The lease term ends June 30, 2028. The agreement calls for annual payments of $35,178 over the term of the lease. For this lease, an intangible asset has been recorded with a net book value of $67,139 at September 30, 2025.

An agreement was executed during the current fiscal year for the right to use a vendor's propriety software. The lease term ends September 30, 2027. The agreement calls for annual payments of $25,000 during the term of the lease. For this lease, an intangible asset has been recorded with a net book value of $47,714 at September 30, 2025.

	Liability Beginning Balance	Total Principal	Total Interest	Total Payment	Liability Ending Balance
Governmental Activities:					
Fiscal year ending September 30, 2025	$ 642,798	$ 102,345	$ 30,661	$ 133,006	$ 540,453
FY2026	$ 540,453	$ 409,497	$ 26,008	$ 435,505	$ 130,956
FY2027	130,956	130,956	6,378	137,334	-
Subscription liability:		$ 540,453			

3. Financed Purchase Agreements

On September 4, 2020, the City entered into a lease-purchase agreement to finance $503,484 for two garbage trucks to be used by the Solid Waste operations. This five-year financed purchase agreement has an interest rate of 1.85% and provides for annual payments of $106,354.

On January 21, 2022, the City entered into a lease-purchase agreement to finance $333,808 for a refuse truck to be used by the Solid Waste operations. This five-year financed purchase agreement has an interest rate of 1.69% and provides for annual payments of $70,184.

On June 27, 2025, the City entered in to a lease-purchase agreement to finance $1,317,746.84 for 4 garbage trucks to be used by Solid Waste operations. This five-year financed purchase agreement has an interest rate of 3.81% and provides for annual payments of $294,424.

On July 12, 2019, the City entered into a lease-purchase agreement to finance $1,564,132.17 for a grapple truck to be used by the Solid Waste operations, 24 golf carts, and a beverage cart. This five-year financed purchase agreement has a 4.16% interest rate and provides for annual payments of $352,957.

On April 10, 2025 the City entered into a lease-purchase agreement to finance $391,746 for a garbage truck to be used by the Solid Waste operations. This five-year financed purchase agreement has a 3.84% interest rate and provides for annual payments of $87,605.

On April 10, 2025 the City entered into a lease-purchase agreement to finance $900,098 for a firetruck to be used by Fire operations. This seven-year financed purchase agreement has a 3.99% interest rate and provides for annual payments of $149,923.

The future minimum lease obligations and the net present value of these minimum lease payments at September 30, 2025 were as follows:

Fiscal Year		Annual Payments
2026	$	955,093
2027		955,093
2028		884,908
2029		590,485
2030		237,528
2031 - 2032		299,845
Total Minimum Lease Payments		3,922,952
Less: Amount Representing Interest		397,922
Present Value of Minimum Lease Payments	$	3,525,030

4. Bonds and Notes Indebtedness

a. Community Center, Sales Tax Refunding Revenue Bonds, Series 2015

On January 23, 2015, the City issued $6,505,000 Sales Tax Refunding Revenue Bond, Series 2015, authorized by Resolution Nos. 14-37, 14-38 and 15-04, collectively the 2015 Bond Resolution. The City's sales tax revenues are pledged as collateral. The purpose of incurring the debt was to fully advance refund all amounts outstanding of $10,000,000 Sales Tax Revenue Bonds, Series 2005. The original bonds were used to pay or reimburse the costs of acquisition, construction, and equipment installation for the City Community Center.

The net proceeds of the Series 2015 Bonds were deposited into an irrevocable trust with an escrow agent to provide funds for future debt service payments. The Series 2005 Bonds were redeemed on October 1, 2015. The City advance refunded the Series 2005 Bonds to reduce its total debt service payments over 10 years by $553,000 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of $498,000.

The term, interest rate and payments are as follows:

Original Amount Issued	$	6,505,000
Final Maturity		October 1, 2025
Interest Rate		1.960%
Annual Payments Range		$ 670,000
Amount Outstanding at September 30, 2025	$	670,000

b. Spring Training Facility, State Sales Tax Revenue Bonds, Series 2018; Spring Training Facility, Taxable Non-Ad Valorem Revenue Bonds, Series 2018A; and Fire Station Project, Non-Ad Valorem Refunding Revenue Bonds, Series 2018B

On December 13, 2018, pursuant to Resolution Nos. 18-28, 18-29 and 18-30, the City issued $12,310,000 of State Sales Tax Payments Revenue Bonds, Series 2018; and $20,225,000 of Taxable Non-Ad Valorem Revenue Bonds, Series 2018A. The purpose of the borrowings was to fund a portion of the cost of the design, construction, renovation, expansion, improvement, and equipping of the spring training facilities utilized by the Toronto Blue Jays, a Major League Baseball team. The Series 2018 and Series 2018A bonds are 20 and 25 year bonds, respectively.

The debt service on the Series 2018 bonds is payable solely from sales tax payments distributable to the City from the State of Florida, pursuant to sections 288.11631 and 212.20(6) (d)6.e., Florida Statutes. The bonds were sold to Bank of America Merrill Lynch, the bond underwriter. Funds are directly remitted monthly from the State to the bond paying agent pursuant to an agreement between City and the State of Florida Department of Economic Opportunity for paying the scheduled debt service. The Series 2018A bonds are secured by a pledge of and are payable solely and secured by non-ad valorem revenues budgeted and appropriated by the City.

Pursuant to Resolution No. 18-28, the City issued, on December 13, 2018, $840,000 of Non-Ad Valorem Refunding Revenue Bonds, Series 2018B, for the purpose of refinancing the City's outstanding debt associated with the Non-Ad Valorem Note, Series 2013, authorized by Resolution No. 13-49. The outstanding principal on the Series 2013 Note was $909,000 at the time of the refunding. The Series 2018B bonds are 10 year bonds, issued at a premium of $101,526. The original Series 2013 debt was in the amount of $1,280,000, with the funds being borrowed for the purpose of partially funding the construction of Fire Station No. 61. The terms, interest rates and payments are as follows:

	Series 2018
Original Amount Issued	$ 12,310,000
Final Maturity	October 1, 2038
Interest Rate	5.000%
Annual Payments Range	$974,000 - 986,000
Amount Outstanding at September 30, 2025	$ 9,875,000

		Series 2018A
Original Amount Issued	$	20,225,000
Final Maturity		October 1, 2043
Interest Rate Range		3.670% - 4.750%
Annual Payments Range		$ 1,321,000 - 1,343,000
Amount Outstanding at September 30, 2025	$	16,870,000

		Series 2018B
Original Amount Issued	$	840,000
Final Maturity		October 1, 2028
Interest Rate		5.000%
Annual Payments Range		$103,000 - 107,000
Amount Outstanding at September 30, 2025	$	385,000

c. City Hall, Non-Ad Valorem Revenue Note, Series 2021

On June 16, 2021, the City issued $20,711,000 of Non-Ad Valorem Revenue Notes, Series 2021. The purpose of the borrowing was to finance the costs of design and construction of a new City Hall office building. Together with project proceeds, the amount borrowed included approximately $67,600 in cost of issuance. The Series 2021 Note is payable solely from pledged revenues, which consist primarily of non-ad valorem revenues budgeted, appropriated and deposited in the manner provided in the note resolution.

The terms, interest rates and payments are as follows:

Original Amount Issued	$	20,711,000
Final Maturity		October 1, 2029
Interest Rate		1.239%
Annual Payments Range		$ 2,628,000
Amount Outstanding at September 30, 2025	$	12,740,000

d. Real Property, Non-Ad Valorem Revenue Note, Series 2021B

On November 18, 2021, the City issued $4,114,000 of Non-Ad Valorem Revenues Notes, Series 2021B to finance the purchase of real property to be used as a public parking lot. The financing included costs of issuance in the amount of $50,329.00. An interlocal agreement between the City and the Community Redevelopment Agency (CRA) provides terms whereby the CRA shall reimburse the City for its obligations incurred by the financing by paying to the City the annual amount of the principal and interest on the borrowing attributable to the CRA.

The terms, interest rates and payments are as follows:

Original Amount Issued	$	4,114,000
Final Maturity		August 1, 2032
Interest Rate		1.515%
Annual Payments Range		$ 414,000
Amount Outstanding at September 30, 2025	$	2,730,000

e. Water and Sewer System Refunding Revenue Bonds, Series 2012

On June 8, 2012, the City issued $17,900,000 of Water and Sewer System Refunding Revenue Bonds, Series 2012. These bonds were issued at a premium of $1,125,672 and refunded several outstanding debt issues, including the 1994 Reclaimed Water Credit Facility from SunBank of Tampa Bay - $317,744; a portion of the 2007 Utility Revenue Bonds, and accrued interest - $11,789,096; a portion of the 2006 Utility System Refunding Bonds, and accrued interest - $3,074,241. Additionally, these bonds provided project funds in the amount of $2,208,080, and included SWAP termination fees and interest in the amount of $180,420 and costs of issuance of $215,637. The City contributed $120,658 toward issue costs. Scheduled payments of principal and interest is guaranteed under a municipal bond insurance policy issued by Assured Guaranty Municipal Corporation. The bonds are secured by a pledge of net revenues of the system. A debt service reserve fund surety policy was purchased in lieu of holding a debt service reserve. The rate covenant requires net revenues in each fiscal year sufficient to pay one hundred and twenty-five percent of the annual debt service requirement on all outstanding bonds of the fund.

The term, interest rate and payments are as follows:

Original Amount Issued	$	17,900,000
Final Maturity		October 1, 2027
Interest Rate Range		3.125% - 3.375%
Annual Payments Range		$ 1,571,000 - 1,575,000
Amount Outstanding at September 30, 2025	$	4,490,000

f. Stormwater System Revenue and Refunding Bonds, Series 2012

On June 8, 2012, the City issued $5,876,000 of Stormwater System Refunding Revenue Bonds, Series 2012. These bonds were issued at a premium of $84,971 and refunded the following issues: a portion of the 2007 Utility Revenue Bonds, and accrued interest - $2,610,624; a portion of the 2006 Utility System Refunding Bonds, and accrued interest - $104,912. Additionally, these bonds provided project funds in the amount of $3,100,296, and included costs of issuance in the amount of $159,054 and accrued interest of $5,580 on the SWAP termination. The City contributed $19,495 toward issue costs. The bonds are secured by a lien on pledged revenues which are gross revenues of the system.

On January 15, 2021, the City issued a $3,968,000 Stormwater System Refunding Revenue Note, Series 2021 to refund the outstanding Refunding Revenue Bonds, Series 2012.

The term, interest rate and payments are as follows:

Original Amount Issued	$	5,876,000
Final Maturity		October 1, 2032
Interest Rate		1.390%
Annual Payments Range		$367,000 - 368,000
Amount Outstanding at September 30, 2025	$	2,779,000

g. Stormwater System Revenue Bonds, Series 2014

On December 18, 2014, the City issued $6,120,000 Stormwater System Revenue Bonds, Series 2014, pursuant to Resolution Nos. 12-18 and 14-36. The purpose of incurring the debt was to finance and/or reimburse the costs of design, permitting, acquisition, construction and reconstruction of improvements to the stormwater system. Together with project proceeds, the amount borrowed included approximately $132,000 in financing costs.

The term, interest rate and payments are as follows:

Original Amount Issued	$	6,120,000
Final Maturity		October 1, 2044
Interest Rate Range		2.375% - 4.000%
Annual Payments Range		$ 335,000 - 342,000
Amount Outstanding at September 30, 2025	$	4,735,000

h. Golf Course Restoration Revenue Note, Series 2024

On March 26, 2024, the City issued $2,559,000 of Non-Ad Valorem Revenues Notes, Series 2024, as authorized by Resolution No. 24-06. The purpose of the borrowing was to finance the costs of designing and constructing the restoration of the Dunedin golf course. The borrowing included $59,000 in costs of issuance. The Series 2024 Note is payable solely from pledged revenues, which consist primarily of non-ad valorem revenues budgeted, appropriated, and deposited in the manner provided in the note resolution.

The term, interest rate and payments are as follows:

Original Amount Issued	$	2,559,000
Final Maturity		April 1, 2034
Interest Rate Range		4.190%
Annual Payments Range		$ 319,000
Amount Outstanding at September 30, 2025	$	2,349,000

i. Pledged Revenue Disclosures

The City has pledged a portion of future non ad valorem revenues for the repayment of the Spring Training Facility Revenue Bonds, and the Fire Station Project Refunding Revenue Bonds. Future State and County revenues were also pledged for the repayment of the Spring Training Facility Bonds. For the current year, principal and interest paid towards the Fire Station Bonds amounted to $ 106,375. During the current year, principal and interest paid towards the Spring Training Facility Bonds totaled $2,329,726. Legally available non-ad valorem revenues were $11,324,291.

The City has pledged a portion of future half cent sales tax revenue to repay the Community Center Refunding Bonds. Principal and interest payments of $ 674,481 were paid in the current year and half cent sales tax revenues were $2,897,321.

The City has pledged the net revenues of the water/sewer and stormwater utility systems to repay the Water and Sewer System Refunding Revenue Bonds, Series 2012. Principal and interest payments paid for the current year and net revenue for the water/sewer utility were $1,458,991 and $6,635,054, respectively. Principal and interest payments paid for the current year and net revenue for the stormwater utility were $120,072 and $2,746,714, respectively.

The City has pledged the gross revenues of the stormwater utility system to repay the Stormwater System Revenue and Refunding Bonds, Series 2021 and the Stormwater System Revenue Bonds, Series 2014. The current year principal and interest paid for these stormwater bonds were $708,644 and total gross revenues were $5,883,398.

j. Debt Service Requirements

Revenue bonds, notes and financed purchase debt service requirements to maturity are shown on the following page:

	Governmental Activities		Business-type Activities		Total
Year	Principal	Interest	Principal	Interest	All Funds
2026	$ 4,831,987	$ 1,472,228	$ 4,589,740	$ 865,704	$ 11,759,659
2027	4,252,538	1,371,354	4,704,951	750,988	11,079,831
2028	4,350,271	1,273,295	4,753,275	630,856	11,007,697
2029	4,447,192	1,171,449	2,982,516	534,682	9,135,839
2030	4,440,310	1,068,383	2,689,374	473,303	8,671,370
2031-2035	8,572,800	4,140,806	11,811,092	1,670,731	26,195,429
2036-2040	8,445,000	2,111,994	8,955,451	876,665	20,389,110
2041-2045	4,830,000	471,912	6,330,776	235,001	11,867,689
Total	$ 44,170,098	$ 13,081,421	$ 46,817,175	$ 6,037,930	$ 110,106,624
SRF FY24/25 Draws	$ -	$ -	$ 1,398,172	$ -	$ 1,398,172

State Revolving Fund Note currently being drawn on had distributions of $1,398,172 during fiscal years 2024 and 2025 combined. Total Principal of $48,215,347 ties to changes in long term liabilities schedule on the following page for Business-type activities Bonds and Notes Payable and Financed Purchases combined.

k. State Revolving Fund Note Payable, DW520260, DW520261 and CW5202C0

The City approved three loan agreements with the State of Florida for State Revolving Funds (SRF). The purpose of this type of funding is to provide low-interest loans to plan, design, and build water and sanitation infrastructure. The City utilized this funding to construct a reverse-osmosis water treatment plant and for planning associated with the design and construction of a wastewater pollution control facility. This type of loan is structured as a cost-reimbursement agreement. Eligible expenses are submitted to the State for review and reimbursement. These reimbursement payments, over time, become the principal amount of the loan.

Loan DW520260 was awarded in April 2018 for the planning and design portion of the water treatment plant project. The term, interest rate, and payments are as follows:

Original Amount	$ 3,864,123
Final Maturity	May 15, 2033
Interest Rates	1.84%
Annual Payments	$ 423,013
Amount Outstanding at September 30, 2025	$ 3,133,462

Loan DW520261 was awarded in July 2019 for the construction phase of the water treatment plant project. The term, interest rate, and payments are as follows:

Original Amount	$	29,313,901
Final Maturity		May 15, 2043
Interest Rates		1.03%
Annual Payments		$ 1,624,940
Amount Outstanding at September 30, 2025	$	26,635,257

Loan WW5202C0 was awarded in October 2020 for the planning phase of the wastewater facility project. The term, interest rate, and payments are as follows:

Original Amount	$	83,536
Final Maturity		October 15, 2041
Interest Rates		0.09%
Annual Payments		$ 4,335
Amount Outstanding at September 30, 2025	$	70,523

5. Changes in Long-Term Liabilities

Long-term liability activities for the year ended September 30, 2025, were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities:					
Bonds and notes payable	$ 47,887,000	$ -	$ (4,617,000)	$ 43,270,000	$ 4,718,000
Deferred amounts for:					
Unamortized premiums	1,216,240	-	(102,484)	1,113,756	102,482
Financed purchases	-	900,098	-	900,098	113,987
Compensated absences	2,083,852	2,201,489	(1,909,322)	2,376,019	1,948,998
OPEB liability	1,183,164	282,035	(18,648)	1,446,551	-
Net pension liability	7,089,376	4,453,829	(8,515,680)	3,027,525	-
Leases payable	2,003,402	73,706	(218,729)	1,858,379	224,005
Subscriptions payable	642,798	334,006	(436,351)	540,453	409,497
Claims	1,554,511	7,146,578	(7,043,068)	1,658,021	377,344
Governmental activity long-term liabilities	$ 63,660,343	$ 15,391,741	$ (22,861,282)	$ 56,190,802	$ 7,894,313
Business-Type Activities:					
Bonds and notes payable	$ 48,557,756	$ 843,464	$ (3,810,805)	$ 45,590,415	$ 3,886,306
Deferred amounts for:					
Unamortized premiums	331,051	-	(88,729)	242,322	88,729
Financed purchases	2,945,715	391,746	(712,529)	2,624,932	703,433
Compensated absences	975,880	871,643	(874,251)	973,272	797,954
OPEB liability	604,059	122,651	(8,109)	718,601	-
Net pension liability	890,727	121,023	(458,326)	553,424	-
Leases payable	3,472	-	(3,472)	-	-
Business-type activity long-term liabilities	$ 54,308,660	$ 2,350,527	$ (5,956,221)	$ 50,702,966	$ 5,476,422

Internal service funds predominately serve governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year-end, $330,113 and $161,051 of internal service funds' compensated absences and OPEB liability, respectively, are included in the above amounts. Claims in the governmental activities are liquidated in the self-insurance internal service fund. Compensated absences and net pension obligations are liquidated in the respective general, special revenue, or proprietary funds from which expenses are paid. The OPEB liability has been liquidated by all of the City's funds in the form of health insurance premiums paid. The amount paid by each fund is derived from the number of employees in each fund.

NOTE 5 – OTHER INFORMATION

A. PENSION

1. Florida Retirement System (FRS) and Retiree Health Insurance (HIS) Program

In fiscal year 2015, the City implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pension,* for reporting the employers' proportionate share of the net pension liabilities for the FRS and HIS defined benefit pension plans.

Detailed information about FRS and HIS Pension Plans' fiduciary net positions are available in the separately issued FRS Annual Comprehensive Financial Report (ACFR). The FRS ACFR is available by mail P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone at (850) 907-6500; by e-mail at rep@dms.myflorida.com; or at the Division's Web site (http://www.dms.myflorida.com/workforce_operations/retirement/publications).

Florida Retirement System (FRS)

Plan Description - All of the City's non-uniformed full-time employees (hired before January 1, 1996) participate in the Florida Retirement System (FRS). It is a cost-sharing, multiple-employer defined benefit pension plan.

The City of Dunedin contributes to the FRS for the benefit of these employees. This retirement system is administered by the Florida Department of Management Services, Division of Retirement.

FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Annual cost of living adjustments are based on the participant's years of service prior to July 1, 2011. Chapter 121 of the Florida Statutes assigns the authority to establish and amend benefit provisions to the Department of Management Services through the Division of Retirement.

Benefits are computed on the basis of age, average final compensation, and service credit. Regular class employees who retire at or after age 65 with 8 years of credited service (age 62 with 6 years of service if enrolled prior to July 1, 2011) regardless of age are entitled to a retirement benefit payable monthly for life equal to 1.60% to 1.68% (depending on their service class) of their average final compensation for each year of credited service. Final average compensation is the employee's average of the five highest years of salary earned during credited service.

Vested employees with less than 33 years of service (30 years of service if enrolled prior to July 1, 2011), may retire before normal retirement age and receive benefits that are reduced 5% for each year prior to normal retirement age or date.

The FRS Deferred Retirement Option Program (DROP) is available under the FRS Pension Plan when the member first reaches eligibility for normal retirement. DROP allows a member to retire while continuing employment for up to 96 months. While in DROP, the member's retirement benefits (increased by a cost-of-living adjustment each July) accumulate in the FRS Trust Fund and earn interest compounded monthly, equivalent to an effective annual rate of 6.5%.

The election to participate in DROP must be made within 12 months of the member's normal retirement date, unless the member is eligible to defer the election. To participate for the maximum DROP period, the member must enter DROP upon first reaching eligibility for normal retirement, or upon reaching an eligible deferral date as described below:

- A member of the Regular Class, Elected Officers' Class, or the Senior Management Service Class who reaches his or her normal retirement date before reaching age 57 may defer DROP entry until age 57 and still participate for 96 months.

- A member of the Elected Officers' Class who reaches his or her normal retirement date during a term of office may defer the DROP election until the next succeeding term in that office and still participate for up to 96 months or until the end of the succeeding term, whichever is less.

Upon termination, the DROP account is paid out as a lump-sum payment, a rollover, or a combination partial lump-sum payment and rollover, and monthly benefits are paid to the member in the amount as calculated upon entry into DROP, plus cost-of-living adjustments for intervening years.

In most cases, the DROP participant must cease employment after a maximum of 60 months in DROP, must satisfy the termination requirements for retirement, and is subject to reemployment restrictions thereafter. However, effective July 1, 2002, a DROP participant who holds an elective office covered by the Elected Officers' Class may end DROP participation and postpone compliance with termination requirements and reemployment limitations until he or she no longer holds the elective office (including consecutive terms in the same office). For the period of time between the end of DROP participation and termination, no retirement credit is earned and the member's DROP accumulation accrues no additional monthly benefits (but continues to earn interest).

The FRS funding policy provides for monthly employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll are adequate to accumulate sufficient assets to pay benefits when due. The FRS requires a 3% contribution for members effective July 1, 2011. Governmental employers are required to make contributions based on statewide rates. The FRS establishes contributions based on the state fiscal year, which begins July 1st. For the period of October 1, 2024 to June 30, 2025, the contribution rates, by job class, were as follows: regular employees 13.63%, senior management 34.52%, and DROP participants 21.13%. The City's contribution includes .06% for an administrative and educational fee. For the period of July 1, 2025 to September 30, 2025, the contribution rates, by job class, were as follows: regular employees 14.03%, senior management 33.24%, and DROP participants 22.02%. The City’s contribution includes .06% for an administrative and educational fee. These fees do not apply to DROP participants. FRS also provides disability and survivors' benefits. Benefits are established by Florida State Statute. The contribution requirements of employers are established and may be amended by the Division of Retirement.

The City's contributions to the FRS Pension Plan (not including the 1.66 percent HIS Program Contributions or employee contributions) totaled $178,688 for fiscal year ending September 30, 2025. Employee contributions totaled $21,222 for the same period.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025 the City reported a liability of $948,129 for its proportionate share of the FRS Pension Plan net pension liability. The City's proportionate share of the total FRS net pension plan liability was 0.003055014%.

For the year ended September 30, 2025, the City recognized a negative pension expense of $300,931 for the FRS Pension Plan, compared to a negative expense of $211,335 at the prior fiscal year end. The City's proportionate share of the net pension liability fell from $1.3 million at the end of prior FY 2024 to $0.9 million at the end of FY 2025, and the pension plan's funded ratio increased from 83.7% to 87.3% during the same period, both factors of which contributed to the decreased expense recognition in the current fiscal year. At September 30, 2025 the City reported deferred outflows of resources and deferred inflows of resources related to pensions for the FRS Pension Plan from the following sources:

	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual experience	$ 101,270	$ -
Changes of assumptions	110,102	-
Net difference between projected and actual earnings	-	(158,299)
Changes in City proportion	-	(503,898)
Subtotal	211,372	(662,197)
City contributions subsequent to the measurement date	34,558	-
Total	$ 245,930	$ (662,197)

The deferred outflows of resources related to pensions totaling $34,558 resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported for the FRS Pension Plan as deferred outflows of resources and deferred inflows of resources related to the pensions will be recognized in pension expense as shown on the following page:

Year ended September 30:		
2026	$	(80,044)
2027		(179,332)
2028		(130,549)
2029		(60,900)
	$	(450,825)

* Note that additional future deferred inflows and outflows of resources may impact these numbers.

Actuarial Assumptions – The total pension liability for the FRS Pension Plan was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions listed below.

The actuarial assumptions that determined the total pension liability of the FRS Pension Plan as of June 30, 2025, were based on the results of an actuarial experience study for the period July 1, 2018 through June 30, 2023.

Valuation Date	July 1, 2025
Measurement date	June 30, 2025
Discount rate	6.70%
Investment rate of return	6.70%
Inflation	2.40%
Salary increases, including inflation	3.50%
Mortality	PUB-2010 base table with projection scale MP-2021
Actuarial cost method	Individual Entry Age

The FRS Actuarial Assumption Conference is responsible for setting the assumptions used in funding valuations of the defined pension plan pursuant to section 216.136 (10), Florida Statutes. There were no substantive changes in actuarial assumptions between the current and prior year.

Discount Rate – The discount rate used to measure the total pension liability for the FRS Pension Plan disclosed above is based on a projection of cash flows that assumed that employee contributions will be made at the current contribution rate and the contributions from participating members will be made at statutorily required rates, actuarially determined. Based on those assumptions, the FRS Pension Plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Long-Term Expected Rate of Return – To develop an analytical basis for the selection of the long-term assumption for the FRS Pension Plan, the 2021 FRS Actuarial Assumptions Conference reviewed long-term assumptions developed by multiple contracted capital market assumptions teams. The table below shows resulting assumptions for each of the asset classes in which the plan was invested based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. The expected real rate of return is presented in arithmetic means.

Asset Class	Target Allocation	Long-Term Arithmetic Expected Real Rate of Return
Cash	1.0%	3.2%
Fixed Income	29.0%	5.5%
Global Equity	45.0%	8.5%
Real Estate	12.0%	8.4%
Private Equity	11.0%	12.4%
Strategic Investments	2.0%	6.5%
Total	100.0%	

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate – The following presents the City's proportionate share of the net pension liability of the FRS Pension Plan calculated using the discount rate of 6.70 percent. Also presented is what the City's proportionate share of the FRS Pension Plan net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.70 percent) or 1-percentage-point higher (7.70 percent) than the current rate:

	1% Decrease 5.70%	Current Discount Rate 6.70%	1% Increase 7.70%
City's proportionate share of the FRS Pension Plan net pension liability	$ 1,860,686	$ 948,129	$ 183,052

Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

Plan Description – The HIS Pension Plan is a cost-sharing multiple-employer defined benefit pension plan established to provide a monthly subsidy payment to retired members of any state-administered retirement system in order to assist such retired members in paying the costs of health insurance. Persons are eligible for health insurance subsidy payments who are retired under a state-administered retirement system, or a beneficiary who is a spouse or financial dependent entitled to receive benefits under a state-administered retirement system except those individuals who are pension recipients under Section 121.40, 237.08(18)(a) and

250.33, Florida Statutes, or recipients of health insurance coverage under Section 110.1232, Florida Statutes or any other special pension or relief act are not eligible for such pension payments. A person is deemed retired from a state-administered retirement system when he or she terminates employment with all employers participating in the Florida Retirement System and:

- For a member of the FRS investment plan, the participant meets the age or service requirements to qualify for normal retirement per Section 121.021(29), Florida Statutes and meets the definition of retiree in Section 121.4501(2), Florida Statutes.
- For a member of FRS defined benefit pension plan, or any employee who maintains creditable service under the pension plan and the investment plan, the member begins drawing retirement benefits from the pension plan.

Any person retiring on or after July 1, 2001, as a member of the FRS including a member of the investment plan, must satisfy the vesting requirements for his or her membership class under the pension plan as administered under Chapter 121, Florida Statutes. Any person retiring due to disability must qualify for a regular or in-line-of-duty disability per provisions under Chapter 112, Florida Statutes.

Benefits Provided – The benefit of the HIS Pension Plan is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Department of Management Services, Division of Retirement. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

For the fiscal year ended June 30, 2020, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by $5. The payments are at least $30 but not more than $150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can include Medicare. Terms of the benefits provided by the Plan may be amended only by the State Legislature with a change in the Statutes governing the Plan.

Contributions – The HIS Pension Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2022, the contribution rate was 1.66 percent of payroll pursuant to section 112.363, Florida Statutes. There are no employee contributions required for the HIS Pension Plan. HIS Pension Plan contributions are deposited in a separate trust fund from which HIS payments are authorized.

The City's contributions to the HIS Pension Plan totaled $23,661 for the fiscal year ended September 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025 the City reported a liability of $362,199 for its proportionate share of the HIS Pension Plan net pension liability. The City's proportionate share of the total HIS net pension plan liability was 0.002825782%.

For the year ended September 30, 2025, the City recognized a negative pension expense of $126,721 for the HIS Pension Plan as a result of the City's proportionate share of the net pension liability being decreased from $0.5 million to $0.4 million between fiscal year ends 2024 and 2025. At September 30, 2025 the City reported deferred outflows of resources and deferred inflows of resources related to pensions for the HIS Pension Plan from the following sources:

	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual experience	$ 2,162	$ (575)
Changes of assumptions	3,206	(87,605)
Net difference between projected and actual earnings	-	(301)
Changes in City proportion	-	(289,823)
Subtotal	5,368	(378,304)
City contributions subsequent to the measurement date	4,712	-
Total	$ 10,080	$ (378,304)

The deferred outflows of resources related to pensions totaling $4,712 resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported for the FRS Pension Plan as deferred outflows of resources and deferred inflows of resources related to the pensions will be recognized in pension expense as follows:

Year ended September 30:	
2026	$ (121,406)
2027	(101,574)
2028	(74,476)
2029	(51,939)
2030	(23,541)
	$ (372,936)

* Note that additional future deferred inflows and outflows of resources may impact these numbers.

Actuarial Assumptions – Actuarial valuations for the HIS Program are conducted biennially. The July 1, 2024, HIS valuation is the most recent actuarial valuation and was used to develop the liabilities for the June 30, 2025, financial reporting exhibits shown on the following page.

Liabilities originally calculated as of the actuarial valuation date have been recalculated as of a later GASB Measurement Date using standard actuarial roll forward procedures. The discount rates used at the two liability measurement dates differ due to changes in the applicable municipal bond index between dates.

Actuarial assumptions that determined the total pension liability of the HIS Plan as of June 30, 2025 were based on an actuarial study for the period July 1, 2018 through June 30, 2023.

Valuation Date	July 1, 2024
Measurement date	June 30, 2025
Discount rate	5.20%
Bond Buyer General 20-Bond Municipal Bond	5.20%
Inflation	2.40%
Salary increases, including inflation	3.50%
Mortality	PUB-2010 base table with projection scale MP-2021
Actuarial cost method	Individual Entry Age

Discount Rate – In general the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Pension Plan is essentially funded on a pay as you go basis, the depletion date is considered to be immediate, and the single rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate increased by 1.27% from 3.93% at June 30, 2024 to 5.20% at June 30, 2025 due to changes in the applicable municipal bond index.

Long-Term Expected Rate of Return – as stated above, the HIS Pension Plan is essentially funded on a pay as you go basis. As such, there is no assumption for a long-term expected rate of return on a portfolio, no assumption for cash flows into and out of the pension plan, or assumed asset allocation.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate – The following presents the City's proportionate share of the net pension liability of the HIS Pension Plan calculated using the discount rate of 5.20 percent. Also presented is what the City's proportionate share of the FRS Pension Plan net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.20 percent) or 1-percentage-point higher (6.20 percent) than the current rate:

	1% Decrease 4.20%	Current Discount Rate 5.20%	1% Increase 6.20%
City's proportionate share of the HIS Pension Plan net pension liability	$ 408,431	$ 362,199	$ 323,414

2. Firefighters' Retirement Fund

The City of Dunedin Municipal Firefighters' Pension Trust Fund issues a publicly available financial report that includes financial statements and required supplementary information for single employer pension plans. That report may be obtained by writing to: Saltmarsh, Cleaveland & Gund, 201 N. Franklin St., Suite 1625, Tampa, FL, 33602.

GASB Statement 67 *Financial Reporting For Pension Plans,* requires certain disclosures to be made for state and local government pension plans. It requires the net pension liability (asset) to be measured as the total pension liability, less the amount of the pension plan's fiduciary net position. The total pension liability (asset) should be determined by (a) an actuarial valuation as of the date of measurement, or (b) the use of update procedures to roll forward the measurement date amounts from an actuarial valuation as of a date no more than 24 months prior to the pension plan's fiscal year end. Since the Firefighters' Pension Plan issues its own financial statements incorporating these disclosures, these disclosures are not included in the City's notes to its financial statements.

Contributions are received from members through payroll deductions at 5.5% of wages. Employer contributions include Chapter 175 Premium Tax Refunds received from the State of Florida under Florida Statutes and any additional amount determined by the actuary to fund the plan properly according to State Laws. If a non-vested firefighter retires, dies, becomes disabled, or terminates employment with the City, accumulated contributions paid by the firefighter are refunded to the firefighter or the designated beneficiary.

Plan Membership in the Plan as of October 1, 2023:

Group	Number of Employees
Inactive plan members or beneficiaries currently receiving benefits	66
Inactive plan members entitled to but not yet receiving benefits	10
Active plan members	50
Total	126

Pension Benefits under the Plan include retirement benefits as well as death and disability benefits. To be eligible for normal retirement the participant must be age 55 with 10 years of service or age 52 with 25 years of service. Benefits are equal to 3% of the participant's average final compensation for each of the first 25 years of credited service and 2% of average compensation for each year in excess of 37.5 years. Service between 25 and 37.5 years does not add benefits. Beginning in April 2003, a supplemental monthly benefit of $3 per year of service, not to exceed $75, was added for future retirees. In fiscal year 2016 the supplemental monthly benefit was increased to $13 per year of service, and the limitation not to exceed $75 was increased to $325. In fiscal year 2019 the supplemental monthly benefit was increased to $16 per year of service and the limitation to $400. A participant is vested after ten years of service.

Deferred Retirement Option Plan (DROP) is available to any plan member who is eligible to receive a normal retirement pension. Upon electing to participate in DROP, the member becomes a retiree for all Plan purposes while continuing his or her active employment as a firefighter. He or she ceases to accrue any further benefits under the pension plan. Normal retirement payments that would have been payable to the member as a result of retirement are accumulated and invested in the DROP to be distributed to the member upon his or her termination of employment. Participation in the DROP ceases for a Plan participant after the earlier of 5 years or the attainment of thirty years of service.

Basis of Accounting - The accrual basis of accounting is used for the Plan. Under the accrual basis of accounting, revenues are recognized when they are earned and collection is reasonably assured, and expenses are recognized when the liability is incurred. Plan member contributions are recognized in the period in which the contributions are due. City contributions to the plan, as calculated by the Plan's actuary, are recognized as revenue when due. Benefits and refunds are recognized when due and payable, in accordance with the terms of the plan. Investments are measured at fair value based on quoted market prices for securities held by the Plan.

Valuation of Investments – Investments of common stock and bonds traded on a national securities exchange are valued at the last reported sales price on the last business day of the plan year; securities traded in the over-the-counter market and listed securities for which no sale was reported on that date are valued at the mean between the past reported bid and asked prices; investments in securities not having an established market value are valued at fair value as determined by the Board of Trustees. The fair value of an investment is the amount that the Plan could reasonably expect to receive for it in a current sale between market participants, other than in a forced or liquidated sale. Investment transactions are recorded on a trade date basis.

Investment income is recognized on the accrual basis as earned. Unrealized appreciation or depreciation in fair value of investments includes the differences between cost and fair value of investments held. The net realized and unrealized investment appreciation or depreciation for the year is reflected in the Statement of Change in Fiduciary Net Pension.

The City’s Firefighters’ Pension Plan’s net pension asset recorded in the September 30, 2025 financial statements was measured as of September 30, 2024 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The City’s firefighters’ net pension liability at September 30, 2025 will agree to the Change in Net Pension Liability (Asset) schedule that is presented on the following page. The City’s firefighters’ pension plan’s fiduciary net position used in the calculation is dated as of the measurement date of September 30, 2024 and will agree to the Pension Plan’s financial statements as of September 30, 2024.

Actuarial Assumptions – The total pension liability (asset) was determined by an actuarial valuation as of October 1, 2023 updated to September 30, 2024 using the following actuarial assumptions:

Inflation	2.50%
Salary increases	Service Based
Discount Rate	7.25%
Investment rate of return	7.25%

Mortality Rate Healthy Active Lives:
PubS.H-2010 (Below Median) for Employees, set forward one year.

Mortality Rate Healthy Retiree Lives:
PubS.H-2010 (Below Median) for Healthy Retirees, set forward one year.

Mortality Rate Beneficiary Lives:
Female: PubS.H-2010 (Below Median) for Healthy Retirees.
Male: PubS.H-2010 (Below Median) for Healthy Retirees, set back one year.

Mortality Rate Disabled Lives:
80% PubG.H-2010 for Disabled Retirees / 20% PubS.H2010 for Disabled Retirees.

The inflation assumption remained the same as prior year at 2.50%.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included the pension plan's target asset allocation as of September 30, 2024, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	52.50%	7.50%
International Equity	12.50%	8.50%
Domestic Fixed Income	25.00%	2.50%
Real Estate	10.00%	4.50%
Total	100.00%	

Changes in Net Pension Liability (Asset)

	Firefighters' Plan Increase (Decrease)		
	Total Pension Liability (Asset) (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balance at September 30, 2024	$ 39,487,861	$ 33,238,635	$ 6,249,226
Changes for the year:			
Service cost	813,383	-	813,383
Interest	2,823,184	-	2,823,184
Share Plan Allocation	112,301	-	112,301
Changes in Benefit Terms	168,646	-	168,646
Difference between actual & expected experience	614,205	-	614,205
Changes in assumptions	-	-	-
Contributions - Employer	-	741,076	(741,076)
Contributions - Employer (through state)	-	432,785	(432,785)
Contributions - Employee	-	203,257	(203,257)
Contributions - Buy Back	58,864	58,864	-
Net investment income	-	7,227,869	(7,227,869)
Benefit Payments, Including Refunds of Employee Contributions	(2,721,556)	(2,721,556)	-
Administrative expense	-	(94,663)	94,663
Net changes	1,869,027	5,847,632	(3,978,605)
Balance at September 30, 2025	$ 41,356,888	$ 39,086,267	$ 2,270,621

Discount Rate – The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the City’s contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of Net Pension Liability to Changes in the Discount Rate – The following table illustrates the impact of interest rate sensitivity on the net pension liability (asset) as of September 30, 2025.

	1% Decrease 6.25%	Current Discount Rate 7.25%	1% Increase 8.25%
City's net pension liability (asset)	$ 6,658,772	$ 2,270,621	$ (1,399,249)

Detailed information about the pension plan's fiduciary net position is available in a separately issued Plan financial report.

For the year ended September 30, 2025, the City will recognize a pension expense of $1,702,979. At September 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual experience	$ 967,486	$ -
Changes of assumptions	-	-
Net difference between projected and actual earnings on Plan investments	-	1,909,026
	967,486	1,909,026
Employer and state contributions subsequent to the measurement date	1,395,581	-
Total	$ 2,363,067	$ 1,909,026

The deferred outflows of resources related to the City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net position liability (asset) for the year ended September 30, 2026. Deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30:	
2026	$ 250,252
2027	769,468
2028	(987,640)
2029	(973,620)
	$ (941,540)

The following summarizes net pension asset, net pension liability, and deferred inflow/outflow of resources previously disclosed for the Defined Benefit Pension Plans:

	Net Pension Liability (Asset)	Deferred Outflow of Resources	Deferred Inflow of Resources	Pension Expense (Credit)
FRS	$ 948,129	$ 245,930	$ 662,197	$ (300,931)
HIS	362,199	10,080	378,304	(126,721)
Firefighters'	2,270,621	2,363,067	1,909,026	1,702,979
	$ 3,580,949	$ 2,619,077	$ 2,949,527	$ 1,275,327

3. Defined Contribution Plan

Beginning January 1, 1996, the City began providing retirement benefits for all of its regular status employees not covered under the Florida Retirement System or the Municipal Firefighters' Pension Trust Fund through a non-contributory defined contribution plan administered by Empower Retirement under their prototype Profit-Sharing Plan and Trust Agreement. At September 30, 2025 there were 306 Plan members in the defined contribution plan. Benefits depend solely on amounts contributed to the Plan plus investment earnings. The City's contributions for each employee (and interest allocated to the employee's account) are fully vested after five years of continuous service, 75% vested after four years of service, and 50% vested after three years of service.

City contributions for, and interest forfeited by, employees who leave employment before five years are used to reduce the City's current-period contribution requirement. Plan provisions and contribution requirements are established and may be amended by the City Commission.

The City's total payroll for fiscal year ended September 30, 2025 upon which contributions were based, was approximately $20.4 million. The City's contributions are calculated using the participant’s total compensation. City contributions for the years ended September 30, 2025, 2024, and 2023 were $1,520,140, $1,292,895, and $1,265,358 respectively.

B. SELF INSURANCE PROGRAM

As a public entity, the City always has the potential risk for exposure to: torts; theft of, damage to and destruction of assets; errors and omissions by employees; injuries to employees and citizens; and natural disasters.

In 2009, the City established a Self-Insurance Fund which is an Internal Service Fund to account for and finance a portion of any uninsured loss. The City utilizes this fund to self-insure the first $100,000 of property damage per occurrence (except named storms). Other deductibles include 5% for Named Storm, subject to a minimum of $500,000 ($100,000 for all other wind damage), and the first $350,000 of any employee work-related injuries (i.e. workers compensation claims).

The City is also insured for all automobile physical damage, subject to the first $25,000. Separate insurance policies are maintained for other purposes, such as Camp liability for City camps and before/after school care, Marina Operators Liability for the Dunedin Marina, Medical Professional liability for the City’s fire department personnel, Public Officials liability for City personnel, and Storage Tank 3rd Party liability to mitigate liability created by fuel tank environmental pollution. Such coverages are fully insured and, in most cases, subject to a deductible. All claims for general liability, settlements, as well as insurance premiums and deductibles for covered assets are included within the City’s Self-Insurance Fund.

The City is a governmental entity entitled to all statutory protection for such entities, including Fla. Statutes § 768.28 (5). Settled claims have not exceeded the overall program premiums since the plan's inception.

The self-insurance program is supported by funding provided by various City departments and accounting funds, based on the following allocations:

- For potential property damage or loss funding is allocated based on property asset values maintained by departments,
- For potential general liability claims funding is allocated based on fund/department operating expenditure/expense percentages, and
- For potential worker's compensation claims funding is allocated based on job classifications assigned to the departments.

The Fund maintains a minimum of $3.5 million in reserves per Resolution No. 15-05 adopted on January 22, 2015.

The claims liability of $1,195,590 reported in the Fund at September 30, 2025, is based on information identified prior to the issuance of the financial statements, and indicates that a liability has been incurred as of the date of the financial statements and that the amount of the loss can be reasonably estimated. These liabilities, including IBNR (incurred but not reported claims), are based on the estimated ultimate cost of settling the claims (excluding the effects of inflation and other societal and economic factors), using past experience adjusted for current trends and any other factors that would modify past experiences. Claims liabilities also include specific incremental claim adjustment expenses. Changes in the Fund's claims liability amount during the year ended September 30, 2025, are as follows:

	Workers Compensation	Property and Liability	Total
Claims reserve, September 30, 2023	$ 565,284	$ 407,864	$ 973,148
Plus: Incurred claims and reserve adjustments	527,365	1,116,931	1,644,296
Less: Paid claims and reserve adjustments	(450,296)	(962,637)	(1,412,933)
Claims reserve, September 30, 2024	642,353	562,158	1,204,511
Plus: Incurred claims and reserve adjustments	349,966	235,486	585,452
Less: Paid claims and reserve adjustments	(306,960)	(287,413)	(594,373)
Claims reserve, September 30, 2025	$ 685,359	$ 510,231	$ 1,195,590

The City is also self-insured for its Employee Health Plans. The Health Benefits Fund was established October 1, 2010. The Fund is accounted for in an Internal Service Fund and is externally administered, for an annually contracted amount that is based on dollar value of claims processed. Contributions to the health plans (i.e. medical and dental insurance) for City employees and their dependents are shared by the City and the employee. Administrative fees are paid primarily out of this fund. Stop-loss insurance is maintained for this program at $110,000 per individual with an annual aggregate stop-loss of 125% of total claims. No claims have exceeded the annual aggregate maximum since the Plan's inception.

Changes in the Fund's claims liability during the year ended September 30, 2025, are as follows:

	Health Benefit Plan
Claims reserve, September 30, 2023	$ 284,000
Plus: Incurred claims and reserve adjustments	2,987,792
Less: Paid claims and reserve adjustments	(2,921,792)
Claims reserve, September 30, 2024	350,000
Plus: Incurred claims and reserve adjustments	6,561,126
Less: Paid claims and reserve adjustments	(6,448,695)
Claims reserve, September 30, 2025	$ 462,431

C. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions", established new accounting and reporting requirements for postretirement benefits (OPEB). The standard does not require funding of OPEB expense, but any difference between amounts funded to the plan and the OPEB liability is required to be recorded in the employer's financial statement as an increase (or decrease) in the net liability. The plan is 'pay as you go', therefore the full OPEB liability is recorded in the statements.

Plan Description and Funding Policy

The City of Dunedin has a single-employer defined benefit plan (OPEB) that covers eligible retirees and their dependents, who may continue to participate in the City's health insurance programs at the "blended" employee group rate which is determined annually by the City and approved by the City Commission. Retirees have 31 days to elect to enroll in the City's health insurance plan in which they were participating at the time of retirement unless otherwise stated in a plan document or collective bargaining agreement. As of the latest actuarial valuation date, a total of 350 active employees and 8 retired, inactive employees were participating in the City's health program. The City provides no funding for any portion of the premiums after retirement; however, the City recognizes that there is an "implicit subsidy" arising as a result of the blended rate premium since retiree health care costs, on average, are higher than active employee healthcare costs. The plan is not accounted for as a trust fund since an irrevocable trust has not been established to fund the plan. The plan does not issue a separate financial report.

Total OPEB Liability

The measurement date for the City's OPEB liability is September 30, 2025. The measurement period for the OPEB cost was October 1, 2024 to September 30, 2025. The components of the City's OPEB liability at September 30, 2025 are as indicated on the following page:

Total OPEB liability	$ 2,165,152
OPEB Plan fiduciary net position	-
City's net OPEB liability	$ 2,165,152
OPEB Plan fiduciary net position as a percentage of total OPEB liability	0.00%

Actuarial Assumptions - The total OPEB liability at September 30, 2025 was based on an actuarial valuation date of September 30, 2025. Significant methods and assumptions used for this valuation are as follows:

Inflation Rate	2.50%
Discount Rate	4.50%
Healthcare cost trend rate	4.00%

Mortality rates were based on the RP-2000 mortality tables. All tables include fully generational adjustments for mortality improvements using gender-specific improvement scale MP-2018.

Discount Rate – The discount rate used to measure the total OPEB liability at September 30, 2025 was 4.50%, up from the September 30, 2024 rate of 4.06%. Because the City's OPEB costs are funded on a pay-as-you-go structure, in accordance with GASB Statement No. 75 a municipal bond rate must be used to value the total OPEB liability. For the current valuation, the discount rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as published by the S&P Dow Jones Indices nearest the measurement date. The Index consists of bonds in the S&P Municipal Bond Index with a maturity of 20 years. Eligible bonds must be rated at least AA by Standard and Poor's Rating Services, Aa2 by Moody's or AA by Fitch. If multiple ratings, the lowest rating is used.

Changes in the Total OPEB Liability

	Total OPEB Liability
Balance at September 30, 2024	$ 1,787,223
Changes for the Year:	
Service cost	121,039
Interest	76,937
Changes in assumptions	71,244
Differences between expected and actual experience	135,466
Benefit payments	(26,757)
Net Changes	377,929
Balance at September 30, 2025	$ 2,165,152

Sensitivity of the total OPEB Liability to Changes in the Discount Rate – The following table represents the total OPEB liability, calculated using the discount rate of 4.50%, as well as what the City's total liability would be if it were calculated using a discount rate that is one percentage-point lower (3.50%) or one percentage-point higher (5.50%) than the current discount rate:

	1% Decrease 3.50%	Current Discount Rate 4.50%	1% Increase 5.50%
Total OPEB Liability	$ 2,330,408	$ 2,165,152	$ 2,010,486

Sensitivity of the total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following table represents the total OPEB liability, calculated using the healthcare cost trend rate of 4.00%, as well as what the City's total liability would be if it were calculated using a healthcare cost trend rate that is one percentage-point lower (3.00%) or one percentage-point higher (5.00%) than the current discount rate:

	1% Decrease 3.00% - 5.50%	Current Healthcare Cost Trend Rate 4.00% - 6.50%	1% Increase 5.00% - 7.50%
Total OPEB Liability	$ 1,948,507	$ 2,165,152	$ 2,419,624

OPEB Expense, Deferred Outflows of Resources and Deferred Inflow of Resources Related to OPEB – For the year ended September 30, 2025 the City recognized OPEB expense of $185,854. At September 30, 2025, the City has deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual experience	$ 180,869	$ (290,427)
Changes of assumptions	225,333	(462,004)
Total	$ 406,202	$ (752,431)

Deferred inflow and outflow of resources will be recognized as OPEB expense in the following years:

Year ended September 30:	
2026	$ (25,476)
2027	(48,764)
2028	(49,086)
2029	(76,979)
2030	(76,979)
Thereafter*	(68,945)
	$ (346,229)

* Note that additional future deferred inflows and outflows of resources may impact these numbers.

D. CONTINGENCIES AND COMMITMENTS

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State of Florida. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial. Various other suits and claims, arising in the ordinary course of the City's operations, are pending against the City of Dunedin. These claims consist of personal injury, discrimination, property damage and sales tax. The ultimate effect of such litigation cannot be ascertained at this time, but are not expected to be material.

E. FEDERAL AND STATE GRANTS

The City participates in a number of federal and state grant programs. These programs are subject to audit by the grantor agencies. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience, the City does believe, the amount of disallowances, if any, would have a material effect on the financial position of the City.

NOTE 6 – FUND BALANCE REPORTING

Governmental fund balances reported on the fund financial statements at September 30, 2025, include the following:

	General Fund	Penny Fund	Other Governmental Funds	Total
Nonspendable:				
Inventory	$ 11,274	$ -	$ -	$ 11,274
Prepaid	1,267,840	-	39,142	1,306,982
Restricted:				
Windlasses/DYSA	13,063	-	-	13,063
Opioid	46,536	-	-	46,536
Training - Building Dept.	42,943	-	-	42,943
EV Charging Station	5,113			5,113
Bequests - Library	780,386	-	-	780,386
Bequests - Other	100	-	-	100
Public Art	-	-	113,663	113,663
Stadium	-	-	5,290,699	5,290,699
Impact Fees	-	-	1,078,851	1,078,851
Building	-	-	2,909,934	2,909,934
County Gas Tax	-	-	348,449	348,449
Penny	-	11,817,922	-	11,817,922
Community Redevelopment Agency	-	-	2,914,729	2,914,729
American Rescue Plan Act	-	-	529,091	529,091
Committed:				
G. Koutsourais	21,565	-	-	21,565
Cemetery	456,675	-	-	456,675
Tree Bank	584,934	-	-	584,934
Parking Bank	107,000	-	-	107,000
Assigned:				
Subsequent year's Operations	4,631,311	-	-	4,631,311
Unassigned	10,416,981	-	-	10,416,981
Total	$ 18,385,721	$ 11,817,922	$ 13,224,558	$ 43,428,201

Nonspendable Fund Balance – Amounts that are (a) not in spendable form or (b) legally or contractually required to remain intact.

Restricted Fund Balance – Amounts that can be spent only for specific purposes stipulated by (a) external resource providers such as creditors (by debt covenants), grantors, contributors, or laws and regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the City Commission, which is the City's highest level of decision making authority. Commitments may be modified or removed only by the City Commissioners taking the same formal action that imposed the constraint originally.

Included in committed fund balance are Cemetery revenues from the sale of burial spaces as established by Resolution 94-20, later amended by Resolution 08-27, contributions to the G. Koutsourais fund to provide recreational activities for Dunedin's youth (Resolution 93-58), revenues restricted for Opioid epidemic approved program, and fees collected and held in the Tree Bank for the purchase of trees to be used on city owned property established Code of Ordinances (Section 105-43.18).

Assigned Fund Balance – Includes spendable fund balance amounts established by an official (either the City Manager or Finance Director) authorized by the City Commission that are intended to be used for specific purposes that are neither considered restricted nor committed. Such authorization was established via Resolution 12-09.

The table below shows the breakout of encumbrances by major and nonmajor governmental funds in the aggregate, and the General Fund's subsequent year's budget. The total of the General Fund's encumbrances and subsequent year's budget are included in assigned fund balance.

Encumbrances	
Major governmental funds:	
General Fund	$ 2,970,959
Penny Fund	511,380
Total Major funds	3,482,339
Other Governmental Funds	1,968,475
Total Encumbrances	$ 5,450,814
Subsequent Year's Budget	
General Fund	$ 1,660,352
	$ 4,631,311

Unassigned Fund Balance – The residual classification for the General Fund, representing fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. Unassigned fund balance may also include negative balances for any governmental fund, except for the General Fund, if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

Regarding spending priorities, the City's fund balance guideline does not address prioritization among fund balance categories. However, it is assumed that restricted funds will be spent first unless there are legal documents that prohibit doing this, such as grant agreements. For unrestricted fund balance amounts, committed would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

REQUIRED SUPPLEMENTARY INFORMATION

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Florida Retirement System (FRS) Defined Benefit Pension Plan

Fiscal Year	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of Payroll	Plan Fiduciary Net Position as a Percentage of Total Liability
2025	0.003055014%	$ 948,128	$ 1,243,358	76.26%	87.26%
2024	0.003260592%	1,261,350	1,324,624	95.22%	83.70%
2023	0.004296137%	1,711,875	1,591,544	107.56%	82.38%
2022	0.005133395%	1,910,035	1,768,816	107.98%	82.89%
2021	0.006373160%	481,420	2,124,726	22.66%	96.40%
2020	0.007694751%	3,335,018	2,617,510	127.41%	78.85%
2019	0.007751248%	2,669,422	2,669,498	100.00%	82.61%
2018	0.007958517%	2,397,146	2,855,150	83.96%	84.26%
2017	0.009039450%	2,673,809	3,088,310	86.58%	83.89%
2016	0.010615074%	2,680,315	3,302,909	81.15%	84.88%

Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

Fiscal Year	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of Payroll	Plan Fiduciary Net Position as a Percentage of Total Liability
2025	0.002825782%	$ 362,194	$ 1,243,358	29.13%	6.36%
2024	0.003129931%	469,520	1,324,624	35.45%	4.80%
2023	0.004029902%	640,002	1,591,544	40.21%	4.12%
2022	0.004912211%	520,282	1,768,816	29.41%	4.81%
2021	0.006001668%	736,195	2,124,726	34.65%	3.56%
2020	0.007541682%	920,827	2,617,510	35.18%	3.00%
2019	0.007981751%	893,078	2,669,498	33.45%	2.63%
2018	0.008741557%	925,216	2,855,150	32.41%	2.15%
2017	0.009688790%	1,035,980	3,088,310	33.55%	1.64%
2016	0.010699153%	1,246,942	3,302,909	37.75%	0.97%

Florida Retirement System (FRS) Defined Benefit Pension Plan

Fiscal Year	Contractually Required Contribution	Contributions Related to the Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2025	$ 178,688	$ 178,688	$ -	$ 1,183,029	15.10%
2024	184,635	184,635	-	1,295,042	14.26%
2023	206,672	206,672	-	1,559,054	13.26%
2022	219,051	219,051	-	1,639,918	13.36%
2021	242,790	242,790	-	2,007,843	12.09%
2020	255,662	255,662	-	2,515,582	10.16%
2019	240,345	240,345	-	2,656,290	9.05%
2018	226,811	226,811	-	2,780,854	8.16%
2017	235,319	235,319	-	3,025,094	7.78%
2016	258,866	258,866	-	3,407,136	7.60%

Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

Fiscal Year	Contractually Required Contribution	Contributions Related to the Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2025	$ 23,661	$ 23,661	$ -	$ 1,183,029	2.00%
2024	26,499	26,499	-	1,295,042	2.05%
2023	26,509	26,509	-	1,559,054	1.70%
2022	29,723	29,723	-	1,639,918	1.81%
2021	35,278	35,278	-	2,007,843	1.76%
2020	43,459	43,459	-	2,515,582	1.73%
2019	44,322	44,322	-	2,656,290	1.67%
2018	47,406	47,406	-	2,780,854	1.70%
2017	51,276	51,276	-	3,025,094	1.70%
2016	54,840	54,840	-	3,407,136	1.61%

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MUNICIPAL FIREFIGHTERS' PENSION TRUST FUND
Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios
Last Ten Fiscal Years

	2024	2023	2022
Total Pension Liability (Asset)			
Service cost	$ 813,383	$ 801,990	$ 777,458
Interest	2,823,184	2,693,960	2,536,334
Changes in excess state money	-	-	-
Share plan allocation	112,301	115,488	49,644
Changes of benefit terms	-	-	-
Differences between Expected & Actual Experience	614,205	637,306	752,714
Change in benefit terms	168,646	-	-
Changes of Assumptions	-	-	-
Contributions - buy back	58,864	56,250	-
Benefit payments, including refunds of employee	-	-	-
contributions	(2,721,556)	(2,346,430)	(1,586,627)
Net Change in Total Pension Liability (Asset)	1,869,027	1,958,564	2,529,523
Total Pension Liability (Asset) - Beginning	39,487,861	37,529,297	34,999,774
Total Pension Liability (Asset) - Ending (a)	$ 41,356,888	$ 39,487,861	$ 37,529,297
Plan Fiduciary Net Position			
Contributions - city	$ 741,076	$ 560,275	$ 518,801
Contributions - state	432,785	437,034	349,243
Contributions - employee	203,257	184,208	182,669
Contributions - buy back	58,864	56,250	-
Net investment income	7,227,869	3,069,334	(5,306,179)
Benefit payments, including refunds of employee contributions	(2,721,556)	(2,346,430)	(1,586,627)
Administrative expense	(94,663)	(110,719)	(80,633)
Net Change in Plan Fiduciary Net Position	5,847,632	1,849,952	(5,922,726)
Plan Fiduciary Net Position - Beginning	33,238,635	31,388,683	37,311,409
Plan Fiduciary Net Position - Ending (b)	$ 39,086,267	$ 33,238,635	$ 31,388,683
City's Net Pension Liability (Asset) - Ending (a) - (b)	$ 2,270,621	$ 6,249,226	$ 6,140,614
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	94.51%	84.17%	83.64%
Covered Payroll	$ 3,695,558	$ 3,349,227	$ 3,321,233
City's Net Pension Liability (Asset) as a Percentage of Covered Payroll	61.44%	186.59%	184.89%

2021	2020	2019	2018	2017	2016	2015
$ 833,104	$ 861,826	$ 896,035	$ 818,157	$ 856,749	$ 818,555	$ 795,653
2,433,871	2,347,830	2,232,784	2,087,665	1,969,652	1,946,348	1,800,848
-	-	-	(32,072)	-	-	5,213
54,321	32,646	22,417	14,179	11,304	2,432	15,635
-	-	170,785	-	-	495,699	-
(148,847)	(217,129)	(170,541)	28,595	(89,355)	(836,436)	(214,235)
-	-	-	-	-	-	-
1,152,682	(160,554)	-	-	-	201,521	-
-	44,510	70,955	-	1,118	73,537	32,877
-	-	-	-	-	-	-
(1,887,729)	(1,578,674)	(1,388,306)	(1,136,362)	(1,138,395)	(1,052,549)	(1,091,385)
2,437,402	1,330,455	1,834,129	1,780,162	1,611,073	1,649,107	1,344,606
32,562,372	31,231,917	29,397,788	27,617,626	26,006,553	24,357,446	23,012,840
$ 34,999,774	$ 32,562,372	$ 31,231,917	$ 29,397,788	$ 27,617,626	$ 26,006,553	$ 24,357,446
$ 555,076	$ 541,139	$ 460,063	$ 458,623	$ 446,583	$ 442,686	$ 501,383
355,479	326,578	312,939	301,956	298,122	286,293	303,898
182,933	183,196	186,986	181,279	180,673	186,769	178,122
-	44,510	70,955	-	1,118	73,537	32,877
5,924,254	3,070,432	660,182	2,899,009	1,888,678	1,676,263	(353,976)
(1,887,729)	(1,578,674)	(1,388,306)	(1,136,362)	(1,138,395)	(1,052,549)	(1,091,385)
(92,221)	(75,671)	(74,005)	(71,296)	(62,596)	(69,374)	(76,367)
5,037,792	2,511,510	228,814	2,633,209	1,614,183	1,543,625	(505,448)
32,273,617	29,762,107	29,533,293	26,900,084	25,285,901	23,742,276	24,247,724
$ 37,311,409	$ 32,273,617	$ 29,762,107	$ 29,533,293	$ 26,900,084	$ 25,285,901	$ 23,742,276
$ (2,311,635)	$ 288,755	$ 1,469,810	$ (135,505)	$ 717,542	$ 720,652	$ 615,170
106.60%	99.11%	95.29%	100.46%	97.40%	97.23%	97.47%
$ 3,326,112	$ 3,330,834	$ 3,399,726	$ 3,295,962	$ 3,284,952	$ 3,395,812	$ 3,395,812
-69.50%	8.67%	43.23%	-4.11%	21.84%	21.22%	18.12%

City of Dunedin Municipal Firefighters' Retirement System

Notes to Schedule of Changes in the Net Pension:
The City implemented GASB Statement No. 68 for the fiscal year ended September 30, 2016, using a measurement date of September 30, 2015. Information for years prior to September 30, 2013 is not available.

The Covered Payroll numbers shown are in compliance with GASB Statement No. 82

Changes of Benefits Terms: For measurement date September 30, 2024, Ordinance 24-26 was adopted. The change was an increase in the maximum period for drop participation from 5 to 8 years, or completion of 33 years of service as a firefighter. The change increased the cap on the 3.0% benefit rate from 25 years to 33 years, increasing benefit rate to 3.0% for first 33 years of service for firefighters who separate from service on or after October 1, 2024.

Changes of Assumptions: For measurement date September 30, 2024, as a result of Ordinance 24-26 the following changes occurred:

> The assumed rate at first eligibility for Normal Retirement was increased from 20% to 30% and the assumed rates of retirement one to four years after first eligibility were increased from 10% to 20%.

Other Changes in Assumptions are as follows with effect valuation report change took place noted:

> The assumed rates of mortality were changed to match those used by the FRS for special risk employees in their July 1, 2024 valuation report.
> The expected withdrawal rates remained the same as prior year , as shown in the Actuarial Assumptions and Methods section of the October 1, 2024 valuation report.
> The investment return assumption was reduced to 7.25% per year, net of investment related expenses as of the October 1, 2024 valuation.
> The assumed rates of individual salary increase remained the same as shown in the Actuarial Assumptions and Methods section of the October 1, 2021 valuation report per Experience study dated August 16, 2021.
> The assumed rates of retirement were remained the same at each age, as determined by Experience study dated October 3, 2016 and confirmed as part of an Experience study dated August 16, 2021 and included in Actuarial Assumption and methods section of the October 1, 2021 valuation report.
> The inflation assumption rate remained the same at 2.5%, matching the long-term inflation assumption utilized by the Plan's investment consultant.
> The assumed disability rates remain unchanged from prior year, as determined by Experience Study dated August 16, 2021 and included in Actuarial Assumption and methods section of the October 1, 2021 valuation report.

MUNICIPAL FIREFIGHTERS' PENSION TRUST FUND
Schedule of City Contributions
Last Ten Fiscal Years

Fiscal Year	Actuarially Determined Contribution	Contributions Related to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2025	$ 1,308,296	$ 1,282,106	$ 26,190	$ 4,406,884	29.09%
2024	1,040,675	1,061,560	(20,885)	3,695,558	28.73%
2023	869,586	881,821	(12,235)	3,349,227	26.33%
2022	812,733	818,400	(5,667)	3,321,233	24.64%
2021	856,234	856,234	-	3,326,112	25.74%
2020	839,734	835,071	4,663	3,330,834	25.07%
2019	746,882	750,586	(3,704)	3,399,726	22.08%
2018	777,513	778,472	(959)	3,295,962	23.62%
2017	733,401	733,401	-	3,284,952	22.33%
2016	725,736	725,736	-	3,395,812	21.37%

City of Dunedin Municipal Firefighters' Retirement System

Notes to Contribution Schedule:

Valuation date: October 1, 2024. Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine the actuarially determined contribution:

Funding method:	Entry Age Normal Actuarial Cost Method
Amortization method:	Unfunded Actuarial Accrued Liability
Amortization period:	30 years
Mortality Rates:	PubS.H-2010 base table with projection scale MP-2018

Termination Rates	Years of Service	% of Active Members Separating within Next Year
	<6	8.0%
	6 - 9	1.0%
	10 - 14	2.0%
	15+	0.0%

Retirement Rates *(assumed rate of retirement is 2.0% for each year of eligibility for early retirement):*	Years After 1st Eligibility for Normal Retirement	Probability of Normal Retirement
	0	30%
	1 - 4	20%
	5+	100%

Disability Rates:	Age	% Becoming Disabled During the Year
	25	0.15%
	30	0.18%
	35	0.23%
	40	0.30%
	45	0.51%
	50	1.00%
	55	1.55%
	60+	2.09%

City of Dunedin Municipal Firefighters' Retirement System (Continued)

Salary Increase Assumptions Used

Years of Service	% Increase in Salary	Years of Service	% Increase in Salary	Years of Service	% Increase in Salary
0	8.0%	5	4.5%	10	4.5%
1	8.0%	6	4.5%	11	4.5%
2	4.5%	7	4.5%	12	4.5%
3	4.5%	8	4.5%	13	4.5%
4	4.5%	9	4.5%	14+	4.0%

Interest Rate:	7.25% per year, compounded annually, net of investment related expenses.
Salary increases:	See table below.
Post Retirement COLA:	None.
Payroll Growth:	0.00% per year for amortization of the Unfunded Actuarial Accrued Liability. This is in compliance with Part VII of Chapter 112, Florida Statutes.
Funding Projection:	The required dollar contributions for the following year include a half year of interest and a full year of salary increase based on the average salary increase for the upcoming year.
Actuarial Asset Method:	All assets are valued at market value with and adjustment made to uniformly spread actuarial investment gains and losses (as measured by actual market value investment return) over a five-year period.

MUNICIPAL FIREFIGHTERS' PENSION TRUST FUND
Schedule of Investment Returns
Last Ten Fiscal Years

Fiscal Year	Annual Money-Weighted Rate of Return Net of Investment Expense
2025	10.07%
2024	22.17%
2023	9.96%
2022	-14.39%
2021	18.72%
2020	10.50%
2019	2.26%
2018	10.90%
2017	7.55%
2016	7.12%

OTHER POST EMPLOYMENT BENEFITS
Schedule of Changes in Total Liability

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB Liability									
Service cost	$ 121,039	$ 99,124	$ 111,274	$ 162,350	$ 126,708	$ 120,790	$ 103,839	$ 94,934	$ 81,305
Interest	76,937	78,026	86,496	49,598	55,617	68,418	73,265	50,846	38,882
Changes in assumptions	71,244	119,668	(139,815)	(359,355)	(223,445)	177,034	16,382	(87,808)	37,732
Differences between expected and actual experience	135,466	-	(229,216)	-	(221,322)	74,003	(13,524)	297,485	5,975
Benefit payments	(26,757)	(25,007)	(30,420)	(28,298)	(51,271)	(47,695)	(54,629)	(48,859)	(71,690)
Net change in total OPEB liability	377,929	271,811	(201,681)	(175,705)	(313,713)	392,550	125,333	306,598	92,204
Total OPEB liability - beginning	1,787,223	1,515,412	1,717,093	1,892,798	2,206,511	1,813,961	1,688,628	1,382,030	1,289,826
Total OPEB liability - ending	$ 2,165,152	$ 1,787,223	$ 1,515,412	$ 1,717,093	$ 1,892,798	$ 2,206,511	$ 1,813,961	$ 1,688,628	$ 1,382,030
Covered employee payroll	$ 23,559,519	$ 21,336,182	$ 20,300,839	$ 18,836,662	$ 17,956,780	$ 17,556,795	$ 17,201,635	$ 17,196,303	$ 16,655,015
Total OPEB liability as a percentage of covered employee payroll	9.19%	8.38%	7.46%	9.12%	10.54%	12.57%	10.55%	9.82%	8.30%

Notes:

Plan Assets:

- No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Other Items:

- This information is required for ten years. However, only nine years of information is currently available.

COMBINING AND OTHER SUPPLEMENTARY INFORMATION SCHEDULES

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City of Dunedin, Florida
Schedule of Expenditure Detail - Budget and Actual (Continued)
General Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
GENERAL GOVERNMENT				
City commission				
Personnel services	$ 150,710	$ 150,710	$ 142,397	$ 8,313
Supplies and services	257,980	275,727	232,355	43,372
Aids and grants	203,000	208,000	206,020	1,980
City commission total	611,690	634,437	580,772	53,665
City manager				
Personnel services	866,375	866,375	896,444	(30,069)
Supplies and services	337,853	607,573	335,150	272,423
Debt service	-	-	25,000	(25,000)
Capital outlay	750,000	1,726,196	-	1,726,196
City manager total	1,954,228	3,200,144	1,256,594	1,943,550
Legal				
Personnel services	373,000	383,685	325,479	58,206
Supplies and services	-	-	2	(2)
Legal total	373,000	383,685	325,481	58,204
City clerk				
Personnel	368,614	368,614	359,215	9,399
Supplies and services	198,878	198,878	159,049	39,829
City clerk total	567,492	567,492	518,264	49,228
Finance				
Personnel services	1,159,710	1,129,110	1,072,369	56,741
Supplies and services	341,150	881,104	510,375	370,729
Finance total	1,500,860	2,010,214	1,582,744	427,470
Administration				
Personnel services	723,922	698,300	637,291	61,009
Supplies and services	529,448	558,223	449,856	108,367
Debt service	70,820	70,820	70,781	39
Administration total	1,324,190	1,327,343	1,157,928	169,415
Planning and development				
Personnel services	1,335,439	1,335,439	1,090,934	244,505
Supplies and services	954,782	1,401,045	1,063,921	337,124
Capital outlay	80,000	113,200	33,713	79,487
Aids and grants	204,500	978,272	155,200	823,072
Planning and development total	2,574,721	3,827,956	2,343,768	1,484,188
Building maintenance administration				
Supplies and services	-	1,030	1,028	2
Building maint. admin. total	-	1,030	1,028	2
Fleet				
Supplies and services	-	15,280	15,277	3
Fleet total	-	15,280	15,277	3
Non-departmental				
Supplies and services	838,741	836,141	1,649,900	(813,759)
Debt service	-	170,000	90,075	79,925
Non-departmental total	838,741	1,006,141	1,739,975	(733,834)

City of Dunedin, Florida
Schedule of Expenditure Detail - Budget and Actual (Continued)
General Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
PUBLIC SAFETY				
Law enforcement				
Supplies and services	5,855,643	5,855,643	5,720,415	135,228
Aids and grants	10,000	10,000	10,000	-
Law enforcement total	5,865,643	5,865,643	5,730,415	135,228
Fire				
Personnel services	6,355,890	6,319,178	6,401,943	(82,765)
Supplies and services	2,002,583	2,220,984	2,072,488	148,496
Capital Outlay	1,088,917	1,016,593	76,948	939,645
Fire total	9,447,390	9,556,755	8,551,379	1,005,376
EMS				
Personnel services	2,286,582	2,286,582	2,295,580	(8,998)
Supplies and services	336,025	336,700	319,783	16,917
EMS total	2,622,607	2,623,282	2,615,363	7,919
PHYSICAL ENVIRONMENT				
Water collection				
Supplies and services	-	22,921	22,920	1
Water collection total	-	22,921	22,920	1
WPC collection				
Supplies and services	-	88,193	88,190	3
WPC collection total	-	88,193	88,190	3
Stormwater				
Supplies and services	-	109,184	28,766	80,418
Capital outlay	-	49,703	49,703	-
Stormwater total	-	158,887	78,469	80,418
Solid Waste Admin				
Supplies and services	-	383,357	382,574	783
Solid Waste Admin total	-	383,357	382,574	783
Residential collection				
Supplies and services	-	5,293,516	5,293,514	2
Residential collection total	-	5,293,516	5,293,514	2
TRANSPORTATION				
Downtown parking				
Supplies and services	146,120	146,120	136,155	9,965
Debt service	69,400	69,400	68,888	512
Downtown parking total	215,520	215,520	205,043	10,477
Streets / traffic				
Personnel services	765,501	765,501	597,950	167,551
Supplies and services	1,603,013	1,659,345	1,331,734	327,611
Streets / traffic total	2,368,514	2,424,846	1,929,684	495,162

City of Dunedin, Florida
Schedule of Expenditure Detail - Budget and Actual (Continued)
General Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
CULTURE & RECREATION				
Library				
Personnel services	2,109,827	2,115,049	2,117,550	(2,501)
Supplies and services	1,236,398	1,860,421	1,760,931	99,490
Debt service	1,600	1,600	1,554	46
Capital outlay	-	85,094	69,854	15,240
Library total	3,347,825	4,062,164	3,949,889	112,275
Parks & Recreation admin				
Personnel services	739,350	712,400	632,987	79,413
Supplies and services	247,040	268,527	163,990	104,537
Parks & Recreation admin total	986,390	980,927	796,977	183,950
Recreation				
Personnel services	2,922,650	2,922,650	2,839,538	83,112
Supplies and services	3,990,921	5,948,363	3,960,678	1,987,685
Capital outlay	485,000	715,194	339,625	375,569
Recreation total	7,398,571	9,586,207	7,139,841	2,446,366
Parks				
Personnel services	2,374,550	2,374,550	2,357,063	17,487
Supplies and services	2,350,464	2,771,652	2,335,085	436,567
Debt service	-	38,405	38,400	5
Capital outlay	1,100,000	1,689,014	536,753	1,152,261
Aids and grants	25,000	25,000	22,211	2,789
Parks total	5,850,014	6,898,621	5,289,512	1,609,109
Dunedin Historical Society				
Supplies and services	57,600	57,600	37,600	20,000
Dunedin Historical Society total	57,600	57,600	37,600	20,000
Dunedin Fine Arts Center				
Supplies and services	142,020	379,398	153,760	225,638
Dunedin Fine Arts Center total	142,020	379,398	153,760	225,638
Marina				
Supplies and services	-	389,412	199,116	190,296
Capital outlay	-	12,000	12,000	-
Marina total	-	401,412	211,116	190,296
Total expenditures	$ 48,047,016	$ 61,972,971	$ 51,998,077	$ 9,974,894

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Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds are used to account for the receipt, custody, and expenditure of revenues from specific sources for which the City is required legally to limit expenditures to particular uses and to account separately for these resources.

Public Art

To account for the receipt and disbursement of revenues and expenditures associated with contributions received from private owners and developers who are subject to the City's design/review process, or as required by City ordinance related to capital improvement projects.

Impact Fee

To account for the receipt and disbursement of fees levied to pay for future parkland, fire department capital outlays, law enforcement capital outlays, and transportation capital outlays. This fund is also used to collect for and disburse to the County its share of transportation impact fees.

Building

To account for the revenue and expenditures associated with the enforcement of the Florida Building Code. In addition, the fund was established to ensure that the existing permit fee structure covers operating expenses and that funds are being used in accordance with State law.

County Gas Tax

To account for the costs of road improvements funded by proceeds of the Pinellas County gas tax.

Stadium

To account for the receipt and disbursement of revenues from various recreational activities as mandated upon the issuance of Capital Improvement Recreation Certificates.

Community Redevelopment Agency

To account for the receipt, custody and expenditure of property tax increment funds associated with related redevelopment projects.

American Rescue Plan Act

To account for the receipt and disbursement of revenues received under the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) program to support response to and recovery from the Covid-19 public health emergency.

City of Dunedin, Florida
Combining Balance Sheet
Nonmajor Special Revenue Funds
September 30, 2025

	Public Art	Impact Fee	Building	County Gas Tax
ASSETS				
Cash, cash equivalents, and investments	$ 121,547	$ 1,078,303	$ 2,957,083	$ 391,406
Cash with fiscal agent	-	-	-	-
Receivables-net of allowance for uncollectibles	316	2,760	7,681	954
Due from other governments	-	-	-	113,696
Prepaid items	-	-	-	-
Advances to other funds	-	-	7,800	-
Total assets	$ 121,863	$ 1,081,063	$ 2,972,564	$ 506,056
LIABILITIES				
Accounts payable	$ 400	$ -	$ 9,021	$ 144,107
Contracts payable	-	-	-	13,500
Accrued salaries payable	-	-	41,080	-
Deposits payable	-	-	-	-
Due to other governments	-	2,212	-	-
Unearned revenue	-	-	-	-
Other current liabilities	-	-	12,529	-
Advances from other funds	7,800	-	-	-
Total liabilities	8,200	2,212	62,630	157,607
FUND BALANCES				
Nonspendable	-	-	-	-
Restricted	113,663	1,078,851	2,909,934	348,449
Total fund balances	113,663	1,078,851	2,909,934	348,449
Total liabilities and fund balances	$ 121,863	$ 1,081,063	$ 2,972,564	$ 506,056

Stadium	Community Redevelopment Agency	American Rescue Plan Act	Total
$ 4,353,976	$ 2,922,921	$ 1,558,256	$ 13,383,492
926,695	-	-	926,695
10,028	6,387	4,874	33,000
-	-	-	113,696
-	39,142	-	39,142
-	-	-	7,800
$ 5,290,699	$ 2,968,450	$ 1,563,130	$ 14,503,825
$ -	$ 2,587	$ 186,981	$ 343,096
-	-	-	13,500
-	9,992	-	51,072
-	2,000	-	2,000
-	-	-	2,212
-	-	847,058	847,058
-	-	-	12,529
-	-	-	7,800
-	14,579	1,034,039	1,279,267
-	39,142	-	39,142
5,290,699	2,914,729	529,091	13,185,416
5,290,699	2,953,871	529,091	13,224,558
$ 5,290,699	$ 2,968,450	$ 1,563,130	$ 14,503,825

City of Dunedin, Florida
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the year ended September 30, 2025

	Public Art	Impact Fee	Building	County Gas Tax
REVENUES				
Taxes: Property	$ -	$ -	$ -	$ -
Licenses and permits	-	-	1,408,402	-
Intergovernmental	-	-	-	464,906
Charges for services	-	-	-	-
Impact fees	-	67,512	-	-
Special assessments	36,925	-	-	-
Investment earnings	4,046	47,187	141,150	18,372
Other revenue	-	-	4,195	-
Total revenues	40,971	114,699	1,553,747	483,278
EXPENDITURES				
Current:				
General government	-	-	-	-
Public safety	-	-	1,426,150	-
Transportation	-	-	-	223,565
Economic environment	-	-	-	-
Culture and recreation	4,154	-	-	-
Debt service:				
Principal	-	-	-	35,178
Interest	-	-	-	-
Capital outlay:				
General government	-	-	-	-
Public safety	-	-	238,200	-
Physical environment	-	-	-	-
Transportation	-	-	-	270,120
Economic environment	-	-	-	-
Culture and recreation	-	-	-	-
Aids and grants	-	-	1,150	-
Total expenditures	4,154	-	1,665,500	528,863
Excess (deficiency) of revenues over (under) expenditures	36,817	114,699	(111,753)	(45,585)
OTHER FINANCING SOURCES (USES)				
Transfers in	45,000	7,937	-	-
Transfers out	-	-	-	-
Sale of general capital assets	-	-	26,272	-
Total other financing sources (uses)	45,000	7,937	26,272	-
Net change in fund balances	81,817	122,636	(85,481)	(45,585)
Fund balances - beginning	31,846	956,215	2,995,415	394,034
Change from major fund to nonmajor fund	-	-	-	-
Fund balances - beginning, restated	31,846	956,215	2,995,415	394,034
Fund balances - ending	$ 113,663	$ 1,078,851	$ 2,909,934	$ 348,449

Stadium	Community Redevelopment Agency	American Rescue Plan Act	Total
$ -	$ 2,257,452	$ -	$ 2,257,452
-	-	-	1,408,402
999,996	-	503,494	1,968,396
327,160	-	-	327,160
-	-	-	67,512
-	-	-	36,925
194,151	83,236	148,361	636,503
1,536,981	-	-	1,541,176
3,058,288	2,340,688	651,855	8,243,526
-	-	112,372	112,372
-	-	-	1,426,150
-	-	-	223,565
-	418,069	-	418,069
1,063,231	-	9,330	1,076,715
1,055,000	497,500	-	1,587,678
1,276,164	75,491	-	1,351,655
-	-	91,922	91,922
-	-	150,000	388,200
-	-	10,336	10,336
-	-	-	270,120
-	80,626	-	80,626
-	-	583,424	583,424
-	25,393	-	26,543
3,394,395	1,097,079	957,384	7,647,375
(336,107)	1,243,609	(305,529)	596,151
350,000	-	-	402,937
-	(36,337)	-	(36,337)
-	-	-	26,272
350,000	(36,337)	-	392,872
13,893	1,207,272	(305,529)	989,023
5,276,806	1,746,599	-	11,400,915
-	-	834,620	834,620
5,276,806	1,746,599	834,620	12,235,535
$ 5,290,699	$ 2,953,871	$ 529,091	$ 13,224,558

City of Dunedin, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual
Public Art Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Special assessments	$ 2,500	$ 2,500	$ 36,925	$ 34,425
Investment earnings	700	700	4,046	3,346
Total revenues	3,200	3,200	40,971	37,771
EXPENDITURES				
Current:				
Culture and recreation	30,000	73,320	4,154	69,166
Total expenditures	30,000	73,320	4,154	69,166
Excess (deficiency) of revenues over (under) expenditures	(26,800)	(70,120)	36,817	106,937
OTHER FINANCING SOURCES (USES)				
Transfers in	45,000	45,000	45,000	-
Transfers out	(8,600)	(8,600)	-	8,600
Total other financing sources (uses)	36,400	36,400	45,000	8,600
Net change in fund balances	$ 9,600	$ (33,720)	81,817	$ 115,537
Fund balance - beginning			31,846	
Fund balance - ending			$ 113,663	

City of Dunedin, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual
Impact Fee Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Impact fees	$ 105,500	$ 105,500	$ 67,512	$ (37,988)
Investment earnings	22,000	22,000	47,187	25,187
Total revenues	127,500	127,500	114,699	(12,801)
EXPENDITURES				
Capital outlay:				
Transportation	60,000	60,000	-	60,000
Culture and recreation	180,000	180,000	-	180,000
Total expenditures	240,000	240,000	-	240,000
Excess (deficiency) of revenues over (under) expenditures	(112,500)	(112,500)	114,699	227,199
OTHER FINANCING SOURCES (USES)				
Transfers in	7,937	7,937	7,937	-
Total other financing sources (uses)	7,937	7,937	7,937	-
Net change in fund balances	$ (104,563)	$ (104,563)	122,636	$ 227,199
Fund balance - beginning			956,215	
Fund balance - ending			$ 1,078,851	

City of Dunedin, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual
Building Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
REVENUES				
Licenses and permits	$ 1,000,000	$ 1,000,000	$ 1,408,402	$ 408,402
Investment earnings	70,000	70,000	141,150	71,150
Other revenue	4,500	4,500	4,195	(305)
Total revenues	1,074,500	1,074,500	1,553,747	479,247
EXPENDITURES				
Current:				
Public safety	1,516,670	1,526,670	1,426,150	100,520
Capital outlay:				
Public safety	-	238,200	238,200	-
Aids and grants	50,000	50,000	1,150	48,850
Total expenditures	1,566,670	1,814,870	1,665,500	149,370
Excess (deficiency) of revenues over (under) expenditures	(492,170)	(740,370)	(111,753)	628,617
OTHER FINANCING SOURCES (USES)				
Transfers in	8,600	8,600	-	(8,600)
Sale of general capital assets	-	-	26,272	26,272
Total other financing sources (uses)	8,600	8,600	26,272	17,672
Net change in fund balances	$ (483,570)	$ (731,770)	(85,481)	$ 646,289
Fund balance - beginning			2,995,415	
Fund balance - ending			$ 2,909,934	

City of Dunedin, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual
County Gas Tax Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	**Final**	**Actual**	
REVENUES				
Intergovernmental	$ 477,000	$ 477,000	$ 464,906	$ (12,094)
Investment earnings	3,000	3,000	18,372	15,372
Total revenues	480,000	480,000	483,278	3,278
EXPENDITURES				
Current:				
Transportation	330,000	419,603	223,565	196,038
Debt service:				
Principal	-	-	35,178	(35,178)
Capital outlay:				
Transportation	270,000	270,121	270,120	1
Total expenditures	600,000	689,724	528,863	160,861
Net change in fund balances	$ (120,000)	$ (209,724)	(45,585)	$ 164,139
Fund balance - beginning			394,034	
Fund balance - ending			$ 348,449	

City of Dunedin, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual
Stadium Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	$ 1,000,000	$ 1,000,000	$ 999,996	$ (4)
Charges for services	358,000	358,000	327,160	(30,840)
Investment earnings	83,000	83,000	194,151	111,151
Other revenue	1,540,000	1,540,000	1,536,981	(3,019)
Total revenues	2,981,000	2,981,000	3,058,288	77,288
EXPENDITURES				
Current:				
Culture and recreation	1,272,200	1,149,000	1,063,231	85,769
Debt service:				
Principal	1,055,000	1,055,000	1,055,000	-
Interest	1,276,250	1,276,250	1,276,164	86
Total expenditures	3,603,450	3,480,250	3,394,395	85,855
Excess (deficiency) of revenues over (under) expenditures	(622,450)	(499,250)	(336,107)	163,143
OTHER FINANCING SOURCES (USES)				
Transfers in	350,000	350,000	350,000	-
Total other financing sources (uses)	350,000	350,000	350,000	-
Net change in fund balances	$ (272,450)	$ (149,250)	13,893	$ 163,143
Fund balance - beginning			5,276,806	
Fund balance - ending			$ 5,290,699	

City of Dunedin, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual
Community Redevelopment Agency Fund
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes:				
Property	$ 2,255,661	$ 2,255,661	$ 2,257,452	$ 1,791
Investment earnings	10,000	10,000	83,236	73,236
Total revenues	2,265,661	2,265,661	2,340,688	75,027
EXPENDITURES				
Current:				
Economic environment	576,018	759,860	418,069	341,791
Debt service:				
Principal	498,600	498,600	497,500	1,100
Interest	138,800	138,800	75,491	63,309
Capital outlay:				
Economic environment	10,120,670	10,260,273	80,626	10,179,647
Aids and grants	103,000	887,720	25,393	862,327
Total expenditures	11,437,088	12,545,253	1,097,079	11,448,174
Excess (deficiency) of revenues over (under) expenditures	(9,171,427)	(10,279,592)	1,243,609	11,523,201
OTHER FINANCING SOURCES (USES)				
Transfers out	(36,337)	(36,337)	(36,337)	-
Issuance of debt	8,860,000	8,860,000	-	(8,860,000)
Total other financing sources (uses)	8,823,663	8,823,663	(36,337)	(8,860,000)
Net change in fund balances	$ (347,764)	$ (1,455,929)	1,207,272	$ 2,663,201
Fund balance - beginning			1,746,599	
Fund balance - ending			$ 2,953,871	

City of Dunedin, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual
American Rescue Plan Act
For the year ended September 30, 2025

	Budget			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	$ -	$ -	$ 503,494	$ 503,494
Investment earnings	75,000	75,000	148,361	73,361
Total revenues	75,000	75,000	651,855	576,855
EXPENDITURES				
Current:				
General government	25,000	235,320	112,372	122,948
Culture and recreation	-	55,000	9,330	45,670
Capital Outlay:				
General government	-	217,433	91,922	125,511
Public safety	-	180,000	150,000	30,000
Physical environment	-	14,236	10,336	3,900
Transportation	298,237	298,237	-	298,237
Economic environment	183,367	187,852	-	187,852
Culture and recreation	-	1,115,079	583,424	531,655
Total expenditures	506,604	2,303,157	957,384	1,345,773
Net change in fund balances	$ (431,604)	$ (2,228,157)	(305,529)	$ 1,922,628
Fund balance - beginning			-	
Change from major fund to nonmajor fund			834,620	
Fund balance - beginning, restated			834,620	
Fund balance - ending			$ 529,091	

City of DUNEDIN Florida

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City of Dunedin, Florida
Combining Statement of Net Position
Internal Service Funds
September 30, 2025

	Fleet Maintenance	Facilities Maintenance	Self Insurance	Information Technology	Total
ASSETS					
Current assets:					
Cash, cash equivalents, and investments	$ 8,534,233	$ 2,396,309	$ 5,367,373	$ 1,542,540	$ 17,840,455
Receivables-net of allowance for uncollectibles	-	-	2,121	-	2,121
Interest receivable	24,046	5,697	12,514	3,119	45,376
Inventories	131,117	-	-	-	131,117
Prepaid items	-	-	22,334	262,819	285,153
Deposits	-	-	139,553	-	139,553
Total current assets	8,689,396	2,402,006	5,543,895	1,808,478	18,443,775
Noncurrent assets:					
Advances to other funds	2,668,889	-	-	-	2,668,889
Capital assets:					
Buildings	1,178,050	683,106	-	-	1,861,156
Improvements other than buildings	-	-	-	80,810	80,810
Machinery and equipment	15,593,013	224,543	-	1,851,693	17,669,249
Less: accumulated depreciation	(12,572,688)	(486,491)	-	(908,687)	(13,967,866)
Total capital assets, net	4,198,375	421,158	-	1,023,816	5,643,349
Right to use leased assets:					
Machinery and equipment	-	-	-	1,047,785	1,047,785
Less: accumulated amortization	-	-	-	(618,923)	(618,923)
Total right to use leased assets, net	-	-	-	428,862	428,862
Total noncurrent assets	6,867,264	421,158	-	1,452,678	8,741,100
Total assets	15,556,660	2,823,164	5,543,895	3,261,156	27,184,875
DEFERRED OUTFLOWS OF RESOURCES					
Pensions and other post employment benefits	10,458	7,567	5,092	5,634	28,751
Total deferred outflows of resources	10,458	7,567	5,092	5,634	28,751
Total assets and deferred outflows of resources	15,567,118	2,830,731	5,548,987	3,266,790	27,213,626
LIABILITIES					
Current liabilities:					
Accounts payable	61,183	162,006	66,827	84,632	374,648
Accrued liabilities	-	-	-	43,209	43,209
Accrued salaries payable	29,207	29,205	17,508	40,821	116,741
Compensated absences	62,806	31,943	50,330	125,970	271,049
Claims payable	-	-	377,344	-	377,344
Subscriptions payable	-	-	-	285,369	285,369
Total current liabilities	153,196	223,154	512,009	580,001	1,468,360
Noncurrent liabilities:					
Compensated absences	13,923	7,082	11,087	26,972	59,064
Other post-employment benefits	57,251	55,373	12,670	36,207	161,501
Claims payable	-	-	1,280,677	-	1,280,677
Subscriptions payable	-	-	-	73,573	73,573
Total noncurrent liabilities	71,174	62,455	1,304,434	136,752	1,574,815
Total liabilities	224,370	285,609	1,816,443	716,753	3,043,175
DEFERRED INFLOWS OF RESOURCES					
Pensions and other post-employment benefits	14,178	18,781	6,783	13,239	52,981
Total deferred inflows of resources	14,178	18,781	6,783	13,239	52,981
Total liabilities and deferred inflows of resources	238,548	304,390	1,823,226	729,992	3,096,156
NET POSITION					
Net investment in capital assets	4,198,375	421,158	-	1,093,736	5,713,269
Unrestricted	11,130,195	2,105,183	3,725,761	1,443,062	18,404,201
Total net position	$ 15,328,570	$ 2,526,341	$ 3,725,761	$ 2,536,798	$ 24,117,470

City of Dunedin, Florida
Combining Statement of Revenues, Expenses, and Changes in Net Position
Internal Service Funds
For the year ended September 30, 2025

	Fleet Maintenance	Facilities Maintenance	Self Insurance	Information Technology	Total
OPERATING REVENUES					
Charges for services	$ 4,045,177	$ 2,915,475	$ 10,475,078	$ 3,270,500	$ 20,706,230
Other operating revenue	49,635	40	136,061	83,170	268,906
Total operating revenues	4,094,812	2,915,515	10,611,139	3,353,670	20,975,136
OPERATING EXPENSES					
Personal services	788,801	760,702	410,231	981,795	2,941,529
Supplies and services	1,526,319	1,599,167	10,481,942	1,276,409	14,883,837
Depreciation / amortization	882,246	45,814	-	464,042	1,392,102
Total operating expenses	3,197,366	2,405,683	10,892,173	2,722,246	19,217,468
Operating income (loss)	897,446	509,832	(281,034)	631,424	1,757,668
NONOPERATING REVENUES (EXPENSES)					
Investment earnings	551,688	86,991	223,576	42,651	904,906
Interest expense	-	-	-	(24,279)	(24,279)
Gain (loss) on disposal of capital assets	109,312	(2,612)	-	-	106,700
Total nonoperating revenues (expenses)	661,000	84,379	223,576	18,372	987,327
Change in net position	1,558,446	594,211	(57,458)	649,796	2,744,995
Net position - beginning	13,770,124	1,932,130	3,783,219	1,887,002	21,372,475
Net position - ending	$ 15,328,570	$ 2,526,341	$ 3,725,761	$ 2,536,798	$ 24,117,470

City of Dunedin, Florida
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended September 30, 2025

	Fleet Maintenance	Facilities Maintenance	Self Insurance	Information Technology	Total
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers	$ 4,045,179	$ 2,915,560	$ 10,480,857	$ 3,270,500	$ 20,712,096
Payments to suppliers	(1,540,031)	(1,593,263)	(10,957,636)	(1,443,840)	(15,534,770)
Payments to employees	(758,845)	(749,263)	(395,694)	(909,361)	(2,813,163)
Other operating revenue	49,635	40	136,061	83,170	268,906
Net cash provided by (used in) operating activities	1,795,938	573,074	(736,412)	1,000,469	2,633,069
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers in	90,075	-	-	-	90,075
Advances to other funds	(2,668,889)	-	-	-	(2,668,889)
Net cash provided by (used in) noncapital financing activities	(2,578,814)	-	-	-	(2,578,814)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Proceeds from sale of capital assets	109,999	-	-	-	109,999
Purchase of capital assets	(608,325)	-	-	(215,078)	(823,403)
Lease of right to use assets	-	(61,528)	-	(345,246)	(406,774)
Interest paid on capital debt	-	-	-	(24,279)	(24,279)
Net cash provided by (used in) capital and related financing activities	(498,326)	(61,528)	-	(584,603)	(1,144,457)
CASH FLOWS FROM INVESTING ACTIVITIES					
Investment earnings (losses)	517,312	86,588	230,560	42,178	876,638
Net cash provided by (used in) investing activities	517,312	86,588	230,560	42,178	876,638
Net change in cash and cash equivalents	(763,890)	598,134	(505,852)	458,044	(213,564)
Cash and cash equivalents - October 1	9,298,123	1,798,175	5,873,225	1,084,496	18,054,019
Cash and cash equivalents - September 30	$ 8,534,233	$ 2,396,309	$ 5,367,373	$ 1,542,540	$ 17,840,455
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					
Operating income / (loss)	$ 897,446	$ 509,832	$ (281,034)	$ 631,424	$ 1,757,668
Adjustments to reconcile operating loss to net cash provided by operating activities:					
Depreciation / amortization	882,246	45,814	-	464,042	1,392,102
(Increase) decrease in:					
Accounts receivable	-	85	5,779	-	5,864
Inventories	(33,792)	-	-	-	(33,792)
Prepaid items	-	3,773	119,657	(217,321)	(93,891)
Deposits	-	-	(15,750)	-	(15,750)
Deferred outflows	(2,157)	(2,620)	(822)	(2,183)	(7,782)
Increase (decrease) in:					
Accounts payable	20,082	2,131	(683,111)	49,891	(611,007)
Accrued wages payable	7,268	(1,788)	3,873	14,176	23,529
Compensated absences	19,718	9,621	9,533	55,252	94,124
Other post employment benefits	7,452	9,049	2,839	7,541	26,881
Claims payable	-	-	103,510	-	103,510
Deferred inflows	(2,325)	(2,823)	(886)	(2,353)	(8,387)
Total adjustments	898,492	63,242	(455,378)	369,045	875,401
Net cash provided by operating activities	$ 1,795,938	$ 573,074	$ (736,412)	$ 1,000,469	$ 2,633,069

STATISTICAL SECTION

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Statistical Section

This part of the City of Dunedin's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

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FINANCIAL TRENDS

City of Dunedin, Florida
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

	2025	2024	2023	2022
Governmental activities:				
Net investment in capital assets	$ 153,291,301	$ 152,483,130	$ 153,165,623	$ 149,064,004
Restricted	25,822,965	19,477,469	16,362,303	19,964,545
Unrestricted	20,512,396	25,776,659	22,835,285	16,366,888
Total governmental activities net position	$ 199,626,662	$ 197,737,258	$ 192,363,211	$ 185,395,437
Business type activities:				
Net investment in capital assets	$ 42,583,803	$ 38,163,559	$ 26,487,127	$ 26,395,199
Restricted	1,916,912	2,202,330	2,407,227	2,066,172
Unrestricted	33,857,112	34,739,972	38,453,762	33,999,915
Total business type activities net position	$ 78,357,827	$ 75,105,861	$ 67,348,116	$ 62,461,286
Primary government:				
Net investment in capital assets	$ 195,875,104	$ 190,646,689	$ 179,652,750	$ 175,459,203
Restricted	27,739,877	21,679,799	18,769,530	22,030,717
Unrestricted	54,369,508	60,516,631	61,289,047	50,366,803
Total primary government net position	$ 277,984,489	$ 272,843,119	$ 259,711,327	$ 247,856,723

Source: City Records

2021	2020	2019	2018	2017	2016
$ 150,762,773	$ 137,406,572	$ 66,403,811	$ 63,664,408	$ 62,763,046	$ 64,339,229
17,101,159	16,728,776	33,699,242	15,029,816	11,721,407	7,026,213
10,349,168	7,266,720	8,931,649	7,168,991	8,073,971	10,836,332
$ 178,213,100	$ 161,402,068	$ 109,034,702	$ 85,863,215	$ 82,558,424	$ 82,201,774
$ 27,212,411	$ 31,584,991	$ 34,609,553	$ 31,280,649	$ 30,862,852	$ 27,018,599
-	-	-	1,542,739	1,456,178	3,741,836
33,002,017	28,547,662	25,785,669	27,874,765	25,161,006	23,659,881
$ 60,214,428	$ 60,132,653	$ 60,395,222	$ 60,698,153	$ 57,480,036	$ 54,420,316
$ 177,975,184	$ 168,991,563	$ 101,013,364	$ 94,945,057	$ 93,625,898	$ 91,357,828
17,101,159	16,728,776	33,699,242	16,572,555	13,177,585	10,768,049
43,351,185	35,814,382	34,717,318	35,043,756	33,234,977	34,496,213
$ 238,427,528	$ 221,534,721	$ 169,429,924	$ 146,561,368	$ 140,038,460	$ 136,622,090

City of Dunedin, Florida
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

	2025	2024	2023	2022	2021	2020	2019
EXPENSES							
Governmental activities:							
General government	$ 6,958,415	$ 8,537,045	$ 5,171,853	$ 3,700,973	$ 3,280,069	$ 4,104,628	$ 3,762,390
Public safety	19,044,121	17,685,456	16,365,101	13,853,509	14,077,677	14,479,676	12,921,980
Physical environment	5,816,297	72,715	70,040	131,953	-	47,883	-
Transportation	3,412,579	3,286,009	2,963,164	2,802,568	2,711,008	2,859,142	2,434,329
Economic environment	903,529	4,745,612	1,205,188	1,428,174	1,003,893	893,009	965,342
Culture and recreation	22,122,205	18,985,112	18,156,082	16,766,066	12,867,858	12,576,585	11,878,621
Interest on long term debt	1,532,411	1,616,490	1,659,601	1,760,726	1,553,544	1,474,647	1,649,974
Total government activities expenses	59,789,557	54,928,439	45,591,029	40,443,969	35,494,049	36,435,570	33,612,636
Business type activities:							
Solid waste	7,341,260	6,571,682	6,460,638	5,863,406	5,704,237	5,812,572	5,610,862
Water / sewer utility	22,596,524	21,507,144	19,336,455	18,893,008	19,075,129	18,512,252	16,813,915
Stormwater utility	4,951,310	4,404,882	4,155,012	4,234,272	4,833,215	4,779,585	4,293,384
Marina	665,550	835,637	637,934	529,405	539,996	423,298	407,017
Golf course	3,646,901	1,591,547	250,954	-	-	-	-
Parking	-	-	-	-	-	-	409,850
Total business type activities expenses	39,201,545	34,910,892	30,840,993	29,520,091	30,152,577	29,527,707	27,535,028
Total primary government expenses	$ 98,991,102	$ 89,839,331	$ 76,432,022	$ 69,964,060	$ 65,646,626	$ 65,963,277	$ 61,147,664
PROGRAM REVENUES							
Governmental activities:							
Charges for services							
General government	$ 344,526	$ 259,269	$ 384,153	$ 390,072	$ 469,549	$ 293,177	$ 968,688
Public safety	5,402,538	4,825,012	4,636,782	4,042,420	4,724,020	3,841,768	5,817,639
Physical environment	-	-	-	-	-	-	-
Economic environment	-	1,000	44,152	48,168	38,962	39,763	65,179
Culture and recreation	4,550,464	4,455,738	4,415,262	3,756,607	3,137,720	2,384,100	3,479,883
Operating grants and contributions	6,979,599	8,328,553	3,384,792	4,457,483	1,077,753	808,473	729,456
Capital grants and contributions	1,736,565	3,061,543	2,063,002	2,209,684	12,898,687	53,292,249	16,129,162
Total governmental activities program revenues	19,013,692	20,931,115	14,928,143	14,904,434	22,346,691	60,659,530	27,190,007
Business type activities:							
Charges for services							
Solid waste	7,239,644	6,812,358	6,620,587	6,443,276	6,166,472	6,041,016	6,002,350
Water / sewer utility	22,387,976	22,956,187	22,346,194	20,627,326	19,134,635	18,396,237	17,664,186
Stormwater utility	5,580,781	4,272,130	4,229,672	4,236,395	3,998,104	3,970,045	3,892,484
Marina	244,941	651,958	608,510	592,104	595,976	349,231	565,415
Golf course	2,955,592	1,270,275	628,600	-	-	-	-
Parking	-	-	-	-	-	-	24,000
Operating grants and contributions	1,876,820	3,434,094	235,461	-	32,143	171,141	154,115
Capital grants and contributions	23,147	175,204	263,044	160,767	103,315	207,400	490,371
Total business type activities revenues	40,308,901	39,572,206	34,932,068	32,059,868	30,030,645	29,135,070	28,792,921
Total primary government program revenues	$ 59,322,593	$ 60,503,321	$ 49,860,211	$ 46,964,302	$ 52,377,336	$ 89,794,600	$ 55,982,928
NET EXPENSE							
Governmental activities	$ (40,775,865)	$ (33,997,324)	$ (30,662,884)	$ (25,539,536)	$ (13,147,358)	$ 24,223,960	$ (6,422,629)
Business type activities	2,107,356	4,661,312	4,091,073	2,539,777	(121,932)	(392,637)	1,257,893
Total primary government net (expense) / revenue	$ (38,668,509)	$ (29,336,012)	$ (26,571,811)	$ (22,999,759)	$ (13,269,290)	$ 23,831,323	$ (5,164,736)
General Revenues							
Governmental activities:							
Taxes:							
Property taxes	$ 19,491,542	$ 17,732,983	$ 15,809,471	$ 14,075,732	$ 12,949,749	$ 11,965,881	$ 10,677,022
Utility service taxes	5,894,792	5,458,454	5,600,687	5,156,802	4,885,454	4,754,781	4,589,508
Infrastructure sales surtax	5,528,171	5,411,332	5,413,955	5,320,918	4,586,465	3,933,570	4,141,748
Half cent sales tax	2,897,321	2,878,494	3,059,243	3,051,926	2,753,354	2,315,453	2,410,633
Franchise fees	3,319,334	2,981,384	3,283,273	3,005,162	2,758,247	2,732,590	2,789,433
Other taxes	38,513	378,646	380,685	382,990	366,324	354,180	373,484
State revenue sharing	1,695,118	1,697,602	1,789,560	1,796,636	1,470,277	1,280,158	1,367,990
Lease interest	426,738	45,650	48,962	46,200	-	-	-
Grants and contributions not restricted to specific programs	-	-	-	-	-	-	-
Unrestricted investment earnings (losses)	2,798,339	3,533,274	1,661,746	(273,814)	83,995	447,808	669,495
Gain / (loss) on sale of capital assets	106,700	17,435	105,032	(280)	104,525	90,065	221,769
Transfers	468,700	(763,882)	478,043	159,600	-	268,920	2,353,034
Total government activities revenues	42,665,268	39,371,372	37,630,657	32,721,872	29,958,390	28,143,406	29,594,116
Business type activities:							
Unrestricted investment earnings	1,612,863	2,332,552	1,273,797	(133,319)	203,707	398,988	792,210
Gain (loss) on sale of capital assets	447	-	-	-	-	-	-
Transfers	(468,700)	763,882	(478,043)	(159,600)	-	(268,920)	(2,353,034)
Total business type activities	1,144,610	3,096,434	795,754	(292,919)	203,707	130,068	(1,560,824)
Total primary government revenues	$ 43,809,878	$ 42,467,806	$ 38,426,411	$ 32,428,953	$ 30,162,097	$ 28,273,474	$ 28,033,292
CHANGE IN NET POSITION							
Governmental activities	$ 1,889,403	$ 5,374,048	$ 6,967,774	$ 7,182,337	$ 16,811,032	$ 52,367,366	$ 23,171,487
Business type activities	3,251,966	7,757,746	4,886,830	2,246,858	81,775	(262,569)	(302,931)
Total primary government	$ 5,141,369	$ 13,131,794	$ 11,854,604	$ 9,429,195	$ 16,892,807	$ 52,104,797	$ 22,868,556

Source: City Records

2018	2017	2016
$ 4,722,335	$ 3,086,600	$ 3,163,785
12,898,138	12,863,393	12,016,757
-	-	-
2,768,959	2,301,533	2,234,895
914,486	750,068	768,565
11,272,053	11,057,908	11,163,145
155,629	182,007	190,979
32,731,600	30,241,509	29,538,126
5,289,057	4,761,646	4,428,289
17,006,572	17,045,668	16,919,664
4,028,592	3,558,252	3,665,865
423,653	381,384	350,845
-	-	-
663,977	592,086	-
27,411,851	26,339,036	25,364,663
$ 60,143,451	$ 56,580,545	$ 54,902,789
$ 475,513	$ 570,903	$ 528,147
5,593,433	5,477,227	4,242,095
-	-	-
56,085	42,050	46,770
2,085,419	2,054,132	2,090,589
667,625	607,504	474,084
1,857,026	1,459,227	1,555,222
10,735,101	10,211,043	8,936,907
5,378,853	5,220,755	5,094,407
16,847,695	16,200,581	15,303,808
3,710,150	3,533,250	3,375,543
555,103	532,872	490,601
-	-	-
169,891	804,959	-
7,429	-	-
3,567,449	300,607	262,397
30,236,570	26,593,024	24,526,756
$ 40,971,671	$ 36,804,067	$ 33,463,663
$ (21,996,499)	$ (20,030,466)	$ (20,601,219)
2,824,719	253,988	(837,907)
$ (19,171,780)	$ (19,776,478)	$ (21,439,126)
$ 9,801,125	$ 8,920,112	$ 8,250,501
4,360,098	4,250,024	4,282,054
3,936,776	3,715,371	3,614,528
2,351,985	2,256,442	2,237,167
2,592,367	2,406,038	2,448,302
336,747	333,972	338,061
1,328,774	1,300,819	1,242,420
-	-	-
-	-	-
387,808	227,835	73,505
122,910	98,681	369,345
82,700	(2,649,858)	-
25,301,290	20,859,436	22,855,883
476,098	417,154	324,574
-	-	-
(82,700)	2,649,858	-
393,398	3,067,012	324,574
$ 25,694,688	$ 23,926,448	$ 23,180,457
$ 3,304,791	$ 828,970	$ 2,254,664
3,218,117	3,321,000	(513,333)
$ 6,522,908	$ 4,149,970	$ 1,741,331

City of Dunedin, Florida
General Governmental Tax Revenues By Source
Last Ten Fiscal Years

Fiscal Year	Property	Franchise	Utility Service	Total
2016	$ 8,250,501	$ 2,448,302	$ 4,282,054	$ 14,980,857
2017	8,920,112	2,406,038	4,250,024	15,576,174
2018	9,801,125	2,592,367	4,360,098	16,753,590
2019	10,677,022	2,789,433	4,589,508	18,055,963
2020	11,965,881	2,732,590	4,754,781	19,453,252
2021	12,949,749	2,758,247	4,885,454	20,593,450
2022	14,075,732	3,005,162	5,156,802	22,237,696
2023	15,809,471	3,283,273	5,600,687	24,693,431
2024	17,732,983	2,981,384	5,458,454	26,172,821
2025	19,491,542	3,319,334	5,894,792	28,705,668

Source: City Records

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City of Dunedin, Florida
Fund Balances - Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2025	2024	2023	2022
General fund:				
Nonspendable	$ 1,279,114	$ 1,357,431	$ 1,449,908	$ 1,555,279
Restricted	888,141	964,753	1,014,086	495,172
Committed	1,170,174	1,085,661	1,199,110	1,074,131
Assigned	4,631,311	5,856,302	3,258,045	1,575,571
Unassigned	10,416,981	11,731,610	12,195,270	9,039,265
Total general fund	$ 18,385,721	$ 20,995,757	$ 19,116,419	$ 13,739,418
All other governmental funds:				
Nonspendable	$ 39,142	$ 37,474	$ 34,062	$ 44,361
Restricted	25,003,338	22,077,183	17,469,507	20,321,732
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	(3,084)
Total all other governmental funds	$ 25,042,480	$ 22,114,657	$ 17,503,569	$ 20,363,009

Source: City Records

2021	2020	2019	2018	2017	2016
$ 1,633,789	$ 1,735,594	$ 1,865,202	$ 14,673	$ 210,175	$ 212,299
120,228	119,197	181,500	251,301	268,627	280,928
1,038,993	1,131,556	815,006	759,997	676,837	354,800
2,281,412	301,400	757,632	957,200	510,219	3,143,941
4,347,072	5,148,034	5,448,652	4,158,234	4,663,984	4,252,961
$ 9,421,494	$ 8,435,781	$ 9,067,992	$ 6,141,405	$ 6,329,842	$ 8,244,929
$ -	$ 67,734	$ 506,800	$ 1,800	$ 1,800	$ 3,831
33,749,492	17,341,138	33,704,702	14,778,515	11,452,780	6,745,285
-	-	-	-	-	-
-	-	-	-	-	-
(20,220)	(14,006)	-	(417,350)	(750,108)	-
$ 33,729,272	$ 17,394,866	$ 34,211,502	$ 14,362,965	$ 10,704,472	$ 6,749,116

City of Dunedin, Florida
Change in Fund Balances - Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2025	2024	2023	2022
REVENUES				
Taxes	$ 28,705,668	$ 26,172,821	$ 24,693,430	$ 22,237,696
Licenses, fees and permits	1,638,700	169,337	270,976	270,588
Intergovernmental	17,710,218	20,967,465	14,886,267	16,340,369
Charges for services	9,580,119	9,969,408	9,403,647	8,494,710
Impact Fees	67,512	80,697	235,047	246,328
Fines and forfeits	133,132	293,184	397,110	190,526
Special assessments	36,925	-	-	17,134
Investment earnings (losses)	2,126,099	2,857,044	1,292,815	(156,148)
Miscellaneous	3,443,487	2,364,756	2,854,830	2,427,017
Total revenues	63,441,860	62,874,712	54,034,122	50,068,220
EXPENDITURES				
General government	8,923,498	9,514,419	6,412,156	5,723,453
Public safety	18,437,732	15,834,854	15,245,483	14,448,931
Physical environment	5,815,964	72,715	70,040	131,953
Transportation	2,289,404	2,188,533	1,926,115	1,863,010
Economic environment	418,069	581,340	471,221	502,155
Culture and recreation	17,635,013	13,954,137	12,708,143	11,515,449
Debt service:				
Principal	4,960,321	4,881,090	4,812,238	2,888,868
Interest	1,605,190	1,693,977	1,784,497	1,736,461
Cost of issuance	-	1,798	1,798	48,540
Capital outlay	4,087,684	4,149,478	7,731,592	26,540,641
Aids and grants	419,974	3,837,793	835,040	902,578
Total expenditures	64,592,849	56,710,134	51,998,323	66,302,039
Excess (deficiency) of revenues over expenditures	(1,150,989)	6,164,578	2,035,799	(16,233,819)
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	26,272	4,506	3,719	10,856
Debt proceeds	-	-	-	4,114,000
Lease financing	973,804	-	-	2,901,024
Transfers in	900,037	989,676	550,228	488,510
Transfers out	(431,337)	(668,336)	(72,185)	(328,910)
Refund of debt	-	-	-	-
Total other financing sources (uses)	1,468,776	325,846	481,762	7,185,480
Net change in fund balances	$ 317,787	$ 6,490,424	$ 2,517,561	$ (9,048,339)
Debt service as a percentage of noncapital expenditures	10.9%	12.5%	14.9%	11.6%

Source: City Records

2021	2020	2019	2018	2017	2016
$ 20,593,450	$ 19,453,252	$ 18,055,963	$ 16,753,590	$ 15,576,174	$ 14,980,857
259,352	264,243	533,171	303,130	574,584	1,732,716
12,228,853	41,332,614	23,785,637	9,883,895	9,240,743	9,072,239
7,944,562	7,348,006	9,055,377	8,189,818	8,014,070	5,966,581
111,643	246,679	379,861	303,196	140,762	143,435
686,936	338,030	614,292	1,374,964	870,548	483,228
-	-	-	-	-	-
72,531	490,659	1,166,652	256,993	144,174	43,770
12,599,954	21,820,098	1,929,434	759,924	808,812	803,547
54,497,281	91,293,581	55,520,387	37,825,510	35,369,867	33,226,373
5,322,274	5,503,298	5,152,121	6,072,395	4,308,759	4,419,611
13,783,787	13,715,275	12,786,971	12,243,373	11,765,529	11,399,327
7,187	38,090	-	-	-	-
1,894,077	2,206,048	1,862,671	2,158,745	1,749,797	1,724,305
665,169	495,726	552,483	470,142	331,851	390,839
11,098,569	10,181,139	10,348,294	9,665,303	9,299,140	9,157,382
1,810,953	1,978,150	1,060,025	1,035,992	1,013,050	1,216,501
1,541,351	1,596,544	580,251	153,066	180,344	189,422
64,998	1,724	402,593	-	-	-
23,115,716	72,836,440	35,837,467	2,250,394	1,269,870	3,537,097
253,975	333,440	534,314	248,758	211,627	176,632
59,558,056	108,885,874	69,117,190	34,298,168	30,129,967	32,211,116
(5,060,775)	(17,592,293)	(13,596,803)	3,527,342	5,239,900	1,015,257
1,669,894	5,795	29,080	2,989	27,050	1,473
20,711,000	-	35,180,513	-	-	-
-	-	-	-	-	-
815,000	1,778,962	2,526,271	5,871,604	1,531,785	337,985
(815,000)	(1,641,311)	(454,937)	(5,931,879)	(4,758,466)	(622,136)
-	-	(909,000)	-	-	-
22,380,894	143,446	36,371,927	(57,286)	(3,199,631)	(282,678)
$ 17,320,119	$ (17,448,847)	$ 22,775,124	$ 3,470,056	$ 2,040,269	$ 732,579
9.2%	9.9%	4.9%	3.7%	4.1%	4.9%

City of Dunedin, Florida

General Governmental Expenditures and Transfers by Function [1]

Last Ten Fiscal Years

Fiscal Year	General Government	Public Safety	Physical Environment	Transportation	Economic Environment	Culture and Recreation
2016	$ 4,419,611	$ 11,399,327	$ -	$ 1,724,305	$ 390,839	$ 9,157,382
2017	4,308,759	11,765,529	-	1,749,797	331,851	9,299,140
2018	6,072,395	12,243,373	-	2,158,745	470,142	9,665,303
2019	5,152,121	12,786,971	-	1,862,671	552,483	10,348,294
2020	5,503,298	13,715,275	38,090	2,206,048	495,726	10,181,139
2021	5,322,274	13,783,787	7,187	1,894,077	665,169	11,098,569
2022	5,723,453	14,448,931	131,953	1,863,010	502,155	11,515,449
2023	6,412,156	15,245,483	70,040	1,926,115	471,221	12,708,143
2024	9,514,419	15,834,854	72,715	2,188,533	581,340	13,954,137
2025	8,923,498	18,437,732	5,815,964	2,289,404	418,069	17,635,013

[1] Includes general, special revenue, debt service and capital projects funds.

Debt Service	Capital Outlay	Transfers Out	Other	Total
$ 1,405,923	$ 3,537,097	$ 622,136	$ 176,632	32,833,252
1,193,394	1,269,870	4,758,466	211,627	34,888,433
1,189,058	2,250,394	5,931,879	248,758	40,230,047
2,036,521	35,837,467	454,937	534,314	69,565,779
3,576,418	72,836,440	1,641,311	333,440	110,527,185
3,417,302	23,115,716	815,000	253,975	60,373,056
4,673,869	26,540,641	328,910	902,578	66,630,949
6,598,533	7,731,592	72,185	835,040	52,070,508
6,576,864	4,149,478	668,336	3,837,793	57,378,469
6,565,511	4,087,684	431,337	419,974	65,024,186

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REVENUE CAPACITY

City of Dunedin, Florida
Taxable Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

	Real Property				
FY Ended Sept 30,	**Residential Property**	**Commercial Property**	**Industrial Property**	**Other Property [1]**	**Personal Property**
2016	$ 1,590,057,102	$ 260,788,703	$ 24,727,399	$ 33,767,027	$ 82,542,474
2017	1,723,298,384	284,633,686	24,568,659	29,151,938	85,718,582
2018	1,899,389,751	300,424,374	25,893,267	29,113,218	90,001,921
2019	2,085,770,235	316,650,025	26,974,210	29,858,189	92,135,762
2020	2,320,877,682	344,425,152	28,433,732	31,043,100	99,060,085
2021	2,515,211,889	371,665,541	31,713,860	32,919,475	105,783,547
2022	2,748,522,707	384,684,892	33,737,190	35,934,355	111,104,463
2023	3,110,024,921	425,842,207	35,922,519	49,919,292	113,853,176
2024	3,494,001,001	463,476,252	40,593,080	54,612,011	117,828,986
2025	3,873,040,143	491,403,067	44,452,188	66,448,998	119,098,883
Change 2024 - 2025	10.85%	6.03%	9.51%	21.67%	1.08%

1 Other Property includes Agricultural, Institutional, Government, Leasehold Interests, Miscellaneous and Non-Agriculture Acreage

2 City of Dunedin tax rates per $1,000 of assessed value

3 "Just Value" as determined by the Pinellas County Property Appraiser

Source: Pinellas County Property Appraiser

Total Taxable Value	Total Direct Tax Rate [2]	Estimated Actual Market Value [3]	Taxable Assessed Value as a % of Actual Value
$ 1,991,882,705	4.1345	$ 3,239,899,785	61.5%
2,147,371,249	4.1345	3,528,185,824	60.9%
2,344,822,531	4.1345	3,936,702,579	59.6%
2,551,388,421	4.1345	4,365,257,429	58.4%
2,823,839,751	4.1345	4,728,970,102	59.7%
3,057,294,312	4.1345	5,098,784,952	60.0%
3,313,983,607	4.1345	5,582,279,629	59.4%
3,735,562,115	4.1345	6,907,609,022	54.1%
4,170,511,330	4.1345	7,951,505,762	52.4%
4,594,443,279	4.1345	8,598,516,973	53.4%
10.16%	0.00%	8.14%	

City of Dunedin, Florida
Property Tax Rates
Direct and Overlapping Governments
Last Ten Fiscal Years

		Overlapping Rates					
Fiscal Year	City Direct Rate [1]	County Wide [2]	School	Transit District [3]	EMS [3]	Other Districts [4]	TOTAL
2016	4.1345	5.3377	7.7700	0.7305	0.9158	1.2629	20.1514
2017	4.1345	5.3377	7.3180	0.7500	0.9158	1.2448	19.7008
2018	4.1345	5.3590	7.0090	0.7500	0.9158	1.2262	19.3945
2019	4.1345	5.3590	6.7270	0.7500	0.9158	1.2086	19.0949
2020	4.1345	5.3590	6.5840	0.7500	0.9158	1.1932	18.9365
2021	4.1345	5.3590	6.4270	0.7500	0.9158	1.1800	18.7663
2022	4.1345	5.2092	6.3250	0.7500	0.9158	1.1666	18.5011
2023	4.1345	4.8188	5.9630	0.7500	0.8775	1.0978	17.6416
2024	4.1345	4.8111	5.9380	0.7500	0.8418	1.0503	17.5257
2025	4.1345	4.6660	5.8220	0.7342	0.8050	1.0359	17.1976

[1] There are no separate components to this direct rate.

[2] County Wide includes:

General Fund	4.5947
Health Department	0.0713
	4.6660

[3] Emergency Medical Services (EMS) and Transit District are assessed on Real Property only

[4] Other Districts includes:

Pinellas County Planning Council	0.0200
Juvenile Welfare Board	0.8250
Southwest Florida Water Mgmt.	0.1909
	1.0359

Source: Pinellas County Property Appraiser

City of Dunedin, Florida
Principal Property Taxpayers
Current Year and Ten Years Ago

Taxpayer	September 30, 2025 Taxable Assessed Value	Rank	September 30, 2025 Percentage of Total City Taxable Assessed Value	September 30, 2015 Taxable Assessed Value	Rank	September 30, 2015 Percentage of Total City Taxable Assessed Value
MacAlpine Place Apt Ptn, LTD	$ 86,500,000	1	1.88%	$ 40,582,406	1	2.16%
Westdale Dunedin, LLC	62,000,000	2	1.35%			
Chesapeake Apt.	43,923,000	3	0.96%	15,969,100	2	0.85%
Harbourtowne Property Owner LLC	28,543,066	4	0.62%			
MHC Lake Haven LLC	24,550,000	5	0.53%	9,900,300	3	0.53%
1763 Main Street, LLC	24,100,000	6	0.52%			
203 N Marion Street LLC	20,000,000	7	0.44%			
PBH Logarto, LLC	19,806,760	8	0.43%	7,977,600	7	0.43%
Scottish Towers II Apt LTD Partnership	18,250,000	9	0.40%	7,997,000	6	0.43%
Dunedin, City of	17,342,198	10	0.38%	7,425,000	10	0.40%
Publix Super Markets, Inc.				8,426,700	5	0.45%
M1 Marina CO				7,924,606	8	0.42%
P X Granada Plaza LP				8,625,000	4	0.46%
Coca Cola Co. Inc.				7,601,185	9	0.41%
SUB-TOTAL:	345,015,024		7.51%	122,428,897		6.54%
ALL OTHERS:	4,249,428,255		92.49%	1,754,017,142		93.46%
TOTAL:	$ 4,594,443,279		100.00%	$ 1,876,446,039		100.00%

Source: Pinellas County Property Appraiser

City of Dunedin, Florida
Property Tax Levies and Collections
Last Ten Fiscal Years

FY Ended Sept 30	Taxable Assessed Valuation	Millage Tax Rate	Total Tax Levy	Collected within the Fiscal Year of the Levy: Amount [1]	Collected within the Fiscal Year of the Levy: Percent of Levy	Delinquent Collections [2]	Total Collections to Date: Amount	Total Collections to Date: Percent of Levy
2016	$ 1,991,882,705	4.1345	$ 8,235,439	$ 7,577,173	92.0%	$ 167,274	$ 7,744,447	94.0%
2017	2,147,371,249	4.1345	8,878,306	8,141,071	91.7%	209,599	8,350,670	94.1%
2018	2,344,822,531	4.1345	9,694,669	8,829,887	91.1%	199,469	9,029,356	93.1%
2019	2,551,388,421	4.1345	10,548,715	9,581,919	90.8%	193,106	9,775,025	92.7%
2020	2,823,839,751	4.1345	11,675,165	10,502,020	90.0%	244,921	10,746,941	92.0%
2021	3,057,294,312	4.1345	12,640,383	11,411,780	90.3%	189,772	11,601,552	91.8%
2022	3,313,983,607	4.1345	13,701,665	12,355,636	90.2%	201,507	12,557,143	91.6%
2023	3,735,562,115	4.1345	15,444,682	13,846,446	89.7%	261,825	14,108,271	91.3%
2024	4,170,511,330	4.1345	17,242,979	15,364,533	89.1%	332,072	15,696,605	91.0%
2025	4,594,443,279	4.1345	18,995,726	16,823,986	88.6%	410,104	17,234,090	90.7%

1 These amounts are net of discounts taken. Discounts are allowed for early payment: 4% for November, 3% for December, 2% for January, and 1% for February.

2 This column represents delinquent collections received that fiscal year

DEBT CAPACITY

City of Dunedin, Florida
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

	Governmental Activities				Business Type Activities					
Fiscal Year	Revenue Bonds	Financed Purchases	Leases [2]	SBITAs [3]	Bonds & Notes	Financed Purchases	Leases [2]	Total Primary Government	Percentage of Personal Income [1]	Per Capita [1]
2016	$ 9,057,170	$ 624,420	$ -	$ -	$ 27,526,883	$ 694,142	$ -	$ 37,902,615	3.41%	1,044
2017	8,044,120	503,493	-	-	26,047,154	559,712	-	35,154,479	2.94%	949
2018	7,008,128	380,619	-	-	24,530,425	423,119	-	32,342,291	2.67%	881
2019	40,142,754	255,767	-	-	26,234,660	475,910	-	67,109,091	4.95%	1,791
2020	38,062,122	128,905	-	-	45,353,897	801,671	-	84,346,595	6.25%	2,248
2021	56,859,687	-	-	-	49,436,471	523,846	-	106,820,004	7.69%	2,901
2022	58,250,205	-	2,633,155		48,981,483	720,519	21,820	110,607,182	7.96%	3,004
2023	54,537,610	-	2,310,689	1,000,240	47,146,559	1,833,933	9,437	106,838,468	7.53%	2,925
2024	49,103,241	-	2,003,402	642,798	48,888,807	2,945,715	3,472	103,587,435	6.89%	2,833
2025	44,383,756	900,098	1,858,379	540,453	45,832,737	2,624,932	-	96,140,355	6.21%	2,623

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

[1] See the schedule of Demographic and Economic Statistics for personal income and population data.

[2] Reporting of leases as a result of the implementation of Governmental Accounting Standards Board No. 87, Leases.

[3] Reporting of Subscription Based Information Technology Assets (SBITAs) as a result of the implementation of Governmental Accounting Standards Board Statement No. 97, SBITAs.

City of Dunedin, Florida
Direct and Overlapping Governmental Activities Debt
September 30, 2025

GOVERNMENTAL UNIT	DEBT OUTSTANDING	ESTIMATED PERCENTAGE APPLICABLE [1]	ESTIMATED SHARE OF OVERLAPPING DEBT
Overlapping debt:			
Pinellas County	$ 38,548,113		
Pinellas County School Board	$ 117,957,936		
Total overlapping debt	$ 156,506,049	3.286%	$ 5,142,789
City of Dunedin direct debt			$ 47,682,686
Total direct and overlapping debt			$ 52,825,475

1 Applicable net debt percentage is based on ratio of City to County taxable values

City Taxable Value:	$	4,594,443,279
County Taxable Value:	$	135,231,638,681

Sources:
Assessed value used to estimate applicable percentages provided by the Pinellas County Property Appraiser.
Debt outstanding data provided by Pinellas County School Board.

City of Dunedin, Florida
Revenue Bond Coverage
Water and Sewer Revenue Bonds
Last Ten Fiscal Years

Fiscal Year	Gross Revenues [1]	Operating Expenses [2]	Net Revenue Available for Debt Service	Debt Service Requirements [3]	Coverage Ratio
2016	$ 15,528,153	$ 12,836,457	$ 2,691,696	$ 1,463,195	1.84
2017	16,481,791	12,978,691	3,503,100	1,463,056	2.39
2018	17,124,551	12,760,865	4,363,686	1,457,235	2.99
2019	18,254,464	13,240,652	5,013,812	1,454,648	3.45
2020	18,549,688	14,225,391	4,324,297	1,455,110	2.97
2021	19,328,529	13,743,649	5,584,880	1,453,909	3.84
2022	20,559,071	15,023,623	5,535,448	1,451,045	3.81
2023	23,308,584	15,376,506	7,932,078	1,445,155	5.49
2024	24,659,606	16,598,364	8,061,242	1,444,808	5.58
2025	24,584,171	18,863,242	5,720,929	1,458,991	3.92

1 Total revenues (including investment income), exclusive of impact fees and capital grant revenue.

2 Operating expenses are the costs of operation and maintenance of the system, exclusive of depreciation.

3 Includes principal and interest of water and sewer revenue bonds and debt issued in parity with the water and sewer revenue bonds.

City of Dunedin, Florida
Revenue Bond Coverage
Stormwater Revenue Bonds

Fiscal Year	Gross Revenues [1]	Operating Expenses [2]	Net Revenue Available for Debt Service	Debt Service Requirements [3]	Coverage Ratio
2016	$ 3,408,426	$ 1,937,639	$ 1,470,787	$ 830,071	1.77
2017	3,595,509	1,925,125	1,670,384	858,555	1.95
2018	3,773,863	2,091,993	1,681,870	862,838	1.95
2019	4,032,797	2,388,598	1,644,199	886,879	1.85
2020	4,009,046	2,864,528	1,144,518	886,898	1.29
2021	4,026,575	2,952,665	1,073,910	866,388	1.24
2022	4,189,007	2,200,588	1,988,419	730,428	2.72
2023	4,438,763	2,443,268	1,995,495	818,476	2.44
2024	4,619,752	2,578,180	2,041,572	820,167	2.49
2025	5,866,870	3,136,684	2,730,186	822,941	3.32

[1] Total revenues (including investment income), exclusive of impact fees capital grant revenue.

[2] Operating expenses are the costs of operation and maintenance of the system, exclusive of depreciation.

[3] Includes principal and interest of stormwater revenue bonds and debt issued in parity with the stormwater revenue bonds.

City of Dunedin, Florida
Schedule of Debt Service Ratio

Description	Actual September 30 2025	Adopted Budget September 30 2025	Adopted Budget September 30 2026
Total Governmental Revenues	$ 63,441,860	$ 67,498,046	$ 84,497,059
Internal Service Revenues:			
Non-Operating:			
Investment earnings	904,906	343,000	440,500
Total Internal Services Revenues	904,906	343,000	440,500
Total Annual Revenues - September 30	$ 64,346,766	$ 67,841,046	$ 84,937,559
Total Annual General Government Debt Service exclusive of Enterprise Funds, Internal Service Funds and Special Assessment Debt Service	$ 6,187,736	$ 6,152,696	$ 6,191,205
Debt Service Ratio	9.62%	9.07%	7.29%
Total Capacity Debt Service (20%)	$ 12,869,353	$ 13,568,209	$ 16,987,512
Less: Current Debt Service	6,187,736	6,152,696	6,191,205
Excess Debt Service Available	$ 6,681,617	$ 7,415,513	$ 10,796,307
Excess Outstanding Debt Service Available			
10 Years	$ 55,487,678	$ 61,582,338	$ 89,658,237
20 Years	94,714,487	105,117,745	153,041,798

City of Dunedin, Florida
Schedule of Total Annual General Government Debt Service
Last Two Fiscal Years plus Next Year

Debt Description	September 30 2024	September 30 2025	Adopted Budget September 30 2026
Community Center			
$6.5M - Sales Tax Refunding Revenue Bond, Series 2015	$ 672,242	$ 674,480	$ 676,566
Spring Training Facilities			
$12.3M Series 2018 Revenue Bond	984,125	985,750	990,000
$20.2M Series 2018A Revenue Bond	1,343,730	1,343,976	1,343,000
Fire Station 61			
$0.8M Series 2018B Non AV Refunding Revenue Bonds	105,500	106,375	107,000
City Hall Complex			
$20.7M Series 2021 Non Ad Valorem Revenue Note	2,628,289	2,628,057	2,628,500
Downtown Parking Lot			
$4.12M Series 2021B Non Ad Valorem Revenue Note	413,389	413,920	413,360
Total Annual General Government Debt Service	$ 6,147,275	$ 6,152,558	$ 6,158,426

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DEMOGRAPHIC AND ECONOMIC INFORMATION

City of Dunedin, Florida
Demographic and Economic Statistics
Last Ten Fiscal Years

Fiscal Year	Population [1]	Personal Income [2]	Per Capita Income [3]	Median Age [4]	Unemployment Rate [5]
2016	36,311	$ 1,112,823,217	$ 30,647	54.2	4.7%
2017	37,063	1,195,392,939	32,253	55.0	3.2%
2018	36,695	1,209,283,725	32,955	55.4	2.9%
2019	37,463	1,356,909,860	36,220	55.4	2.5%
2020	37,520	1,349,519,360	35,968	55.9	4.7%
2021	36,817	1,388,516,338	37,714	56.7	3.3%
2022	35,935	1,395,751,335	38,841	56.7	2.4%
2023	35,935	1,395,751,335	38,841	56.7	2.8%
2024	36,568	1,502,761,960	41,095 [6]	56.8	3.6%
2025	36,639	1,546,971,858	42,222 [6]	57.0	4.2%

Data Source:

1 FY 2016-2025: Pinellas County Economic Development.

2 Calculated using the above displayed Population and Per Capita Income figures.

3 FY 2016-2025: Pinellas County Economic Development, Last reported in 2021 scaled from 2021- 2026. So we are reflecting an average increase of 1,127 per year.

4 FY 2016-2025: Pinellas County Economic Development.

5 Bureau of Labor Statistics; not seasonally adjusted.

6 Per Capita Income Data is scaled from 2021 - 2026. So we are reflecting an average increase of 1,127 per year.

City of Dunedin, Florida
Principal Employers
Current Year and Ten Years Ago

Employer	September 30, 2025 [1] Employees	Rank	Percentage of Total City Employment [2]	September 30, 2015 Employees	Rank	Percentage of Total City Employment [2]
BayCare *	668	1	3.92%	564	2	3.19%
Pinellas School System	632	2	3.71%	610	1	3.45%
Mease Life,Inc	601	3	3.53%	306	4	1.73%
City of Dunedin	416	4	2.44%	369	3	2.08%
Publix Super Markets	190	5	1.11%	249	5	1.41%
Walmart	132	6	0.77%			
Pinellas County Sheriff	125	7	0.73%	138	8	0.78%
Manor Care	120	8	0.70%			
Bon Appetit Restaurant and Bar	120	9	0.70%			
Lakeside Oaks Care Center	100	10	0.59%			
Mease Continuing Care				110	9	0.62%
Cocoa-Cola Bottling Company				165	7	0.93%
Achieva Credit Union				185	6	1.05%
BayCare Home Care				100	10	0.56%
TOTAL	3,104		18.21%	2,796		15.79%

* BayCare includes Mease Dunedin Hospital, Alliant Hospital, BayCare Medical Group, and BayCare Home Care)

1 Information was obtained from David Chawk - Marketing Intelligence Specialist for Pinellas County Economic Development (dchawk@pinellas.gov)

2 Employment statistics from the Bureau of Labor Statistics for the City of Dunedin (Not Seasonally Adjusted)
Total employment for 2025 17,041 at September 30, 2025
Total employment for 2015 17,702 at September 30, 2015

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OPERATING INFORMATION

City of Dunedin, Florida
Full-time Equivalent City Government Employees
Last Ten Fiscal Years at September 30

Function	2025	2024	2023	2022	2021	2020
General government	54.730	52.400	50.450	50.480	49.030	48.590
Public safety						
Fire*	52.000	46.000	46.000	46.000	46.000	46.000
EMS*	13.000	13.000	13.000	10.000	10.000	10.000
Building services**	10.650	10.650	10.600	10.600	10.500	10.520
Culture and recreation	117.120	103.950	100.450	93.130	93.610	94.830
Highways and streets						
Engineering	12.840	12.140	12.140	13.800	13.800	13.580
Maintenance	9.530	9.530	9.760	10.360	11.060	10.360
Facilities	15.540	13.540	11.780	11.680	11.680	11.680
Fleet services	9.400	9.400	9.200	9.000	9.000	9.000
Solid waste	22.130	21.800	21.400	21.000	21.000	21.000
Water	37.670	37.330	36.330	37.300	37.300	37.420
Wastewater	36.330	35.330	35.330	35.960	35.330	35.330
Stormwater	16.730	17.430	15.560	14.660	14.660	14.660
TOTAL	407.670	382.500	372.000	363.970	362.970	362.970

*In FY17 corrected prior year Fire and EMS FTE splits. FTE's previously reported as: Fire 22 and EMS 33.
**A new fund was created for building services in FY17. Prior year FTE's were reported under General government.

Source: City Records

2019	2018	2017	2016
53.890	54.570	51.990	60.690
46.000	46.000	45.250	45.250
10.000	10.000	9.750	9.750
10.410	9.000	9.000	-
88.970	86.400	86.400	84.520
14.000	14.080	14.000	14.000
9.660	8.660	8.660	8.660
11.680	10.680	10.680	10.680
9.000	9.000	9.000	8.500
21.000	21.000	21.000	21.000
30.330	31.080	30.330	30.330
35.330	35.330	35.330	35.330
14.660	13.660	13.660	13.660
354.930	349.460	345.050	342.370

City of Dunedin, Florida
Operating Indicators by Function
as of September 30

Function	2025	2024	2023	2022
Fire				
Number of fire emergencies with dollar loss	36	24	60	39
EMS responses	8,339	8,368	7,666	7,515
Other calls	1,664	1,814	2,253	2,125
Inspections	1,021	1,216	962	874
Investigations	21	10	24	16
Highways and streets				
Streets paved (miles)	117	110	135	135
Streets unimproved (miles)	4	7	4	4
Street lights	3,814	3,814	3,427	3,427
Culture and recreation				
Recreation facilities - parks (acres)	350	350	350	350
Recreation facilities - specialty facilities (acres)	356	356	228	228
Recreation facilities - beaches (acres)	37	37	37	37
Library materials	130,245	128,820	130,736	128,045
Library annual circulation	400,461	383,827	388,690	379,769
Library registered borrowers	29,423	27,685	25,903	26,869
Solid waste				
Customers serviced	13,941	14,061	14,181	14,325
Refuse / recycling collected (tons)	33,500	32,906	33,196	33,585
Water				
Total connections - regular	11,386	11,832	11,768	11,617
Total connections - reclaimed	3,919	3,973	3,930	3,935
Average daily consumption (Gallons) - regular	2,945,500	3,424,841	3,112,775	3,047,490
Average daily consumption (Gallons) - reclaimed	3,158,867	2,856,971	3,612,874	2,817,214
Operating wells	29	29	29	29
Sewer (wastewater)				
Miles of sanitary sewers	134	128	128	128
Average daily sewage treatment (Gallons)	4,165,000	3,918,000	3,868,000	3,678,000

* Data unavailable for FY2021. Statistics from FY2020 are being utilized for FY2021.

Source: City Records

2021	2020	2019	2018	2017	2016
59	53	61	54	72	86
6,944	6,389	5,905	5,613	5,918	5,780
2,092	1,904	2,543	2,257	2,664	2,229
1,191	523	940	979	915	807
17	18	18	22	27	14
135	135	135	135	130	130
4	4	4	4	6	3
3,427	3,427	3,427	3,427	3,885	3,885
226	226	248	248	248	248
228	228	203	206	206	206
37	37	37	37	37	37
124,105	122,674	125,624	127,049	130,758	139,290
350,999	391,968	427,887	443,295	451,050	561,431
29,348	28,127	33,027	31,255	29,354	27,337
14,470	14,614	14,725	14,775	14,700	14,715
35,717	36,272	36,933	36,538	37,800	36,902
11,511 *	11,511	11,755	11,800	11,713	11,618
3,873 *	3,873	3,835	3,763	3,714	3,659
3,710,000 *	3,710,000	3,899,000	3,741,000	3,708,000	3,753,000
3,500,000 *	3,500,000	2,639,679	3,001,000	3,070,000	2,852,000
29 *	29	29	29	29	29
128 *	128	128	128	128	128
4,388,000 *	4,388,000	4,751,000	4,316,000	4,071,000	4,598,000

City of Dunedin, Florida
Capital Asset and Facility Statistics by Function
as of September 30

Function	2025	2024	2023	2022
Fire				
Fire stations	3	3	3	3
Culture and recreation				
Baseball fields	11	11	11	11
Baseball stadium (seating capacity)	8,500	8,500	8,500	8,500
Basketball - indoor courts	2	2	1	1
Basketball - outdoor courts	5	5	5	5
Community center	1	1	1	1
Fishing areas	15	15	15	15
Golf courses	1	1	1	1
Library	2	2	2	2
Marina (slips)	191	191	191	191
Multi-purpose indoor court	1	1	1	1
Nature center	1	1	1	1
Parks	30	30	29	32
Picnic areas	15	15	15	15
Public boat ramp	1	1	1	1
Recreation centers	3	3	3	3
Senior center	1	1	1	1
Soccer / football fields	4	4	4	4
Softball fields	3	3	3	3
State and county parks	4	4	4	4
Swimming pools	1	1	1	1
Tennis courts	8	8	11	11
Pickleball courts	10	10	-	-
Utility playfields #	-	-	-	-
Water				
Water mains (miles)	173	173	172	172
Water plants	1	1	1	1
Fire hydrants	1,366	1,366	1,249	1,335
Sewer (wastewater)				
Mains	153	153	153	153
Lift stations	47	47	47	43
Treatment plants	1	1	1	1
Sewers (miles)	134	128	128	128

Source: City Records

2021	2020	2019	2018	2017	2016
3	3	3	3	3	3
11	10	10	10	10	10
8,500	5,509	5,509	5,509	5,509	5,509
1	1	1	1	1	1
5	5	5	5	5	5
1	1	1	1	1	1
15	15	15	15	15	15
1	2	2	2	2	2
2	2	2	2	2	2
191	183	183	183	183	183
1	1	1	1	1	1
1	1	1	1	1	1
32	32	32	32	31	31
15	15	15	15	15	15
1	1	1	1	1	1
3	3	3	3	3	3
1	1	1	1	1	1
4	4	4	4	4	4
3	5	5	5	5	5
4	4	4	4	4	4
1	1	1	1	1	1
11	11	11	11	11	11
-	-	-	-	-	-
-	4	4	4	4	4
172	172	172	172	172	172
1	1	1	1	1	1
1,335	1,334	1,354	1,314	1,310	1,292
153	153	153	153	150	150
43	43	43	43	43	43
1	1	1	1	1	1
128	128	128	128	128	128

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COMPLIANCE SECTION

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Forvis Mazars, LLP
400 N. Ashley Drive, Suite 2540
Tampa, FL 33602
P 813.421.9299 | F 813.436.3405
forvismazars.us

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

Honorable Mayor and City Commission
City of Dunedin, Florida
Dunedin, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dunedin, Florida (the "City") as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 29, 2026. Our report includes a reference to other auditors who audited the financial statements of the City's Municipal Firefighters' Pension Trust Fund, as described in our report on the City's financial statements. The financial statements of the City's Municipal Firefighters' Pension Trust Fund were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or compliance and other matters associated with the City's Municipal Firefighters' Pension Trust Fund or that are reported on separately by those auditors who audited the financial statements of the City's Municipal Firefighters' Pension Trust Fund.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Forvis Mazars, LLP

Tampa, Florida
June 29, 2026

Forvis Mazars, LLP
400 N. Ashley Drive, Suite 2540
Tampa, FL 33602
P 813.421.9299 | F 813.436.3405
forvismazars.us

Report on Compliance for the Major Federal Program and Major State Projects and Report on Internal Control Over Compliance

Independent Auditor's Report

Honorable Mayor and City Commission
City of Dunedin, Florida
Dunedin, Florida

Report on Compliance for The Major Federal Program and the Major State Projects

Opinion on The Major Federal Program and the Major State Projects

We have audited the City of Dunedin, Florida's (the "City") compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement and the requirements identified as subject to audit in the Department of Financial Services State Projects Compliance Supplement that could have a direct and material effect on its major federal program and each of its major state projects for the year ended September 30, 2025. The City's major federal program and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program and each of its major state projects for the year ended September 30, 2025.

Basis for Opinion for The Major Federal Program and The Major State Projects

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*. Our responsibilities under those standards, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program and each major state project. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibility of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs and state projects.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal program and major state projects as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rule of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

Forvis Mazars, LLP

Tampa, Florida
June 29, 2026

CITY OF DUNEDIN, FLORIDA
Schedule of Expenditures of Federal Awards
and State Financial Assistance
For The Year Ended September 30, 2025

Federal / State Agency Federal Program / State Project	AL/CSFA Number	Grant/Contract Number	Total Project Expenditures
FEDERAL AWARDS			
US Department of Treasury			
Passed through the State of Florida, Division of Emergency Management			
Coronavirus State and Local Fiscal Recovery Funds	21.027	Y5074	$ 2,194,399
Department of Homeland Security, Federal Emergency Management Agency			
Passed through the State of Florida, Division of Emergency Management			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	PA-04-FL-4673-PW-00424	2,534,805
Staffing for Adequate Fire and Emergency Response (SAFER)	97.083	EMW-2023-FF-01794	243,545
Federal Communications Commission			
Universal Service Fund - Schools and Libraries	32.004	11771496	14,880
Total Expenditures of Federal Financial Assistance			$ 4,987,629
STATE FINANCIAL ASSISTANCE			
Florida Division of Historical Resources			
Dunedin Golf Course Restoration	45.031	24.h.sc.100.027	$ 125,000
Florida Department of Environmental Protection			
Statewide Water Quality Restoration Projects			
Dunedin WWTP Ocean Outfall Pipe Rehabilitation	37.039	LPA0512	400,000
Pinellas County Lofty Pines Septic to Sewer	37.039	LPA0036	500,000
Florida Department of Economic Opportunity			
Economic Development Partnerships	40.040	SB-18-007	999,996
Total Expenditures of State Financial Assistance			$ 2,024,996

The Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal and state grant activity of the City of Dunedin, Florida, and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the Uniform Guidance and Chapter 215.97, Florida Statutes; and Rule 69I-5.003 (1)(f). Therefore, amounts presented in this schedule may differ from amounts presented in, or used in, the preparation of the basic financial statements.

Indirect Cost Rate

The indirect cost rate is dictated by its federal and state contract terms. The 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance is not in effect nor is available under its contracts.

Section I – Summary of Auditor's Results

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

Internal control over financial reporting:

Material weakness(es) identified?	☐ Yes	☒ No
Significant deficiency(ies) identified?	☐ Yes	☒ None reported
Noncompliance material to the financial statements noted?	☐ Yes	☒ No

Federal Awards and State projects

Internal control over major federal programs and state projects:

Material weakness(es) identified?	☐ Yes	☒ No
Significant deficiency(ies) identified?	☐ Yes	☒ None reported

Type of auditor's report issued on compliance for major federal program and state projects:

(Check each description that applies. If any other than unmodified apply, also list the name of each major program/project by the type of opinion applicable to that program.)

☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a) or Chapter 10.557, Rules of the Auditor General??	☐ Yes	☒ No

Identification of major federal programs and major state projects:

Assistance Listing Number(s)	Name of Federal Program or Cluster
97.036	Disaster Grants - Public Assistance

CSFA Number	Name of State Project
37.039	Statewide Water Quality Restoration Projects
40.040	Economic Development Partnerships

Dollar threshold used to distinguish between Type A and Type B programs:

Federal	$1,000,000
State	$607,499

Auditee qualified as a low-risk auditee?	☒ Yes	☐ No

Section II – Financial Statement Findings

No matters are reported.

Section III – Federal Award and State Financial Assistance Findings and Questioned Costs

No matters are reported.

Section IV – Prior Year Audit Findings

No matters are reported.

Forvis Mazars, LLP
400 N. Ashley Drive, Suite 2540
Tampa, FL 33602
P 813.421.9299 | F 813.436.3405
forvismazars.us

Independent Accountant's Report

Honorable Mayor and City Commission
City of Dunedin, Florida
Dunedin, Florida

We have examined the City of Dunedin, Florida's (the "City") compliance with the requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2025. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied with those requirements, in all material respects. An examination involves performing procedures to obtain evidence about the City's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

Forvis Mazars, LLP

Tampa, Florida
June 29, 2026

Forvis Mazars, LLP
400 N. Ashley Drive, Suite 2540
Tampa, FL 33602
P 813.421.9299 | F 813.436.3405
forvismazars.us

Independent Auditor's Management Letter

Honorable Mayor and City Commission
City of Dunedin, Florida
Dunedin, Florida

Report on the Financial Statements

We have audited the basic financial statements of the City of Dunedin, Florida (the "City") as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated June 29, 2026. Our report also includes a reference to other auditors, who audited the financial statements of the City's Municipal Firefighters' Pension Trust Fund, as described in our report on the City's financial statements.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; Title 2 *U.S. Code of Federal Regulations, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance) and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements

We have also issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and on Internal Control over Compliance and Report on the Schedule of Expenditures of Federal Awards and State Financial Assistance in Accordance with the Uniform Guidance Chapter 10.550, *Rules of the Auditor General*; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated June 29, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General,* requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with the preceding audit, there were no findings or recommendations.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General,* requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General,* requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General,* we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based, in part, on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General,* requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., *Rules of the Auditor General*, a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did not operate within the City's geographical boundaries during the fiscal year under audit.

Special District Component Units

Section 10.554(1)(i)5.c., *Rules of the Auditor General,* requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that all special district component units provided the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

As required by Section 218.39(3)(c), Florida Statues, and Section 10.554(1)(i)6, *Rules of the Auditor General*, see separately issued financial statements for the City of Dunedin CRA.

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General,* requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Mayor, City Commission, and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

Forvis Mazars, LLP

Tampa, Florida
June 29, 2026

City of Dunedin
Section 163.31801 Compliance

Affidavit

As Finance Director of the City of Dunedin, my signature below indicates that the City of Dunedin has complied with "Section 163.31801 – Impact fees" for the Florida Statues for the fiscal year ending September 30, 2025.

Les Tyler
Finance Director
City of Dunedin, Florida

STATE OF Florida
COUNTY OF Pinellas

The forgoing instrument was acknowledged before me this June 29, 2026 by Les Tyler, Finance Director of the City of Dunedin, who is personally known to me or has produced driver's License as identification.

H Drake
Notary Public

HEATHER N. DRAKE
NOTARY PUBLIC
MY COMMISSION EXPIRES 3-23-2030
STATE OF FLORIDA
COMMISSION NUMBER HH782397

737 Louden Avenue | Dunedin, FL 34698 | 727-298-3000
Dunedin.gov


DUNEDIN
CITY HALL