

Financial Statements

Florida Sheriffs Association

*Years ended September 30, 2025 and 2024
with Report of Independent Auditors*



Florida Sheriffs Association

Financial Statements

Years ended September 30, 2025 and 2024

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Report of Independent Auditors

Board of Directors
Florida Sheriffs Association

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the Florida Sheriffs Association (the Association) which comprise the statements of financial position as of September 30, 2025 and 2024, the related statements of activities and changes in net assets, functional expenses, and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Association, as of September 30, 2025 and 2024, and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Association and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Association's ability to continue as a going concern within one year after the date that the financial statements are issued or available to be issued.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the consolidated financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Association's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Association's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Report on Summarized Comparative Information

We have previously audited the Florida Sheriffs Association's 2024 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated April 3, 2025. In our opinion, the summarized comparative information presented herein as of and for the year ended September 30, 2024, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The schedule of expenditures of state financial assistance, as required by Chapter 10.650, Rules of the Auditor General, and the schedule of findings and questioned costs relating to state financial assistance are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 1, 2026 on our consideration of the Association's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Association's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Association's internal control over financial reporting and compliance.

Thomas Howell Ferguson P.A.

Tallahassee, Florida
April 1, 2026

Florida Sheriffs Association
Statements of Financial Position

	September 30, 2025	2024
Assets		
Current assets:		
Cash and cash equivalents	\$ 5,154,016	\$ 5,709,276
Certificates of deposit, short-term	-	2,445,127
Investments, short-term	8,753,970	9,573,909
Accounts receivable	1,923,995	1,445,362
Prepaid expenses	318,763	371,207
Inventory	492,042	499,470
Notes receivable, current	<u>415,885</u>	<u>395,881</u>
Total current assets	17,058,671	20,440,232
Deposits and other assets	2,257	2,257
Investments, long-term	8,307,448	1,687,960
Property and equipment, net	9,631,924	8,740,208
Notes receivable, long-term	<u>701,464</u>	<u>495,099</u>
Total assets	\$ <u>35,701,764</u>	\$ <u>31,365,756</u>
Liabilities and net assets		
Current liabilities:		
Accounts payable	\$ 791,205	\$ 869,415
Deferred revenue	567,215	470,443
Retirement obligation, short-term	79,003	76,702
Other accrued liabilities	<u>-</u>	<u>949</u>
Total current liabilities	1,437,423	1,417,509
Long-term liabilities:		
Accrued leave liability	221,118	316,345
Retirement obligation, long-term	<u>583,108</u>	<u>569,392</u>
Total long-term liabilities	<u>804,226</u>	<u>885,737</u>
Total liabilities	2,241,649	2,303,246
Net assets:		
Without donor restrictions:		
Undesignated	32,543,531	28,291,174
With donor restrictions:		
Purpose restrictions	<u>916,584</u>	<u>771,336</u>
Total net assets	<u>33,460,115</u>	<u>29,062,510</u>
Total liabilities and net assets	\$ <u>35,701,764</u>	\$ <u>31,365,756</u>

See accompanying notes.

Florida Sheriffs Association

Statements of Activities and Changes in Net Assets

	Years ended September 30,			2024
	Without Donor Restrictions	With Donor Restrictions	Total	Total
Changes in net assets:				
Revenues and other support:				
Administrative fees	\$ 6,323,586	\$ -	\$ 6,323,586	\$ 5,128,768
Dues	4,492,294	-	4,492,294	4,678,643
Contributions	1,061,035	1,361,686	2,422,721	2,685,278
Conferences and training	1,982,477	-	1,982,477	1,732,766
Grant revenue	2,439,205	420,654	2,859,859	1,029,382
Investment income, net	1,282,590	-	1,282,590	1,013,448
Other revenue	109,468	-	109,468	127,531
Sales revenue	118,631	-	118,631	128,319
Loss on disposal of equipment	(174,287)	-	(174,287)	(21,595)
Net assets released from restrictions	<u>1,637,092</u>	<u>(1,637,092)</u>	<u>-</u>	<u>-</u>
Total revenues and other support	<u>19,272,091</u>	<u>145,248</u>	<u>19,417,339</u>	<u>16,502,540</u>
Program services:				
Training programs	4,012,297	-	4,012,297	3,813,192
Membership and donor relations	3,754,625	-	3,754,625	3,045,152
Other program services	600,616	-	600,616	1,324,934
Cooperative purchasing program	1,919,606	-	1,919,606	1,898,370
Legal and legislative	1,019,616	-	1,019,616	994,002
Research institute	256,671	-	256,671	269,975
Accreditation program	409,791	-	409,791	486,403
Sheriffs office direct support	1,325,050	-	1,325,050	1,163,104
Communications and publications	<u>909,468</u>	<u>-</u>	<u>909,468</u>	<u>598,498</u>
Total program services	<u>14,207,740</u>	<u>-</u>	<u>14,207,740</u>	<u>13,593,630</u>
Administrative support	<u>784,104</u>	<u>-</u>	<u>784,104</u>	<u>687,240</u>
Total expenses	<u>14,991,844</u>	<u>-</u>	<u>14,991,844</u>	<u>14,280,870</u>
Change in operating net assets	4,280,247	145,248	4,425,495	2,221,670
Change in excess additional pension liability over unrecognized prior service cost	<u>(27,890)</u>	<u>-</u>	<u>(27,890)</u>	<u>(64,605)</u>
Change in net assets	4,252,357	145,248	4,397,605	2,157,065
Net assets at beginning of year	<u>28,291,174</u>	<u>771,336</u>	<u>29,062,510</u>	<u>26,905,445</u>
Net assets at end of year	<u>\$ 32,543,531</u>	<u>\$ 916,584</u>	<u>\$ 33,460,115</u>	<u>\$ 29,062,510</u>

See accompanying notes.

Florida Sheriffs Association
Statements of Functional Expenses

Years ended September 30, 2025													2024
	Training Program	Membership & Donor Relations	Other Program Services	Cooperative Purchasing Program	Legal and Legislative	Research Institute	Accreditation Program	Sheriffs Office Direct Support	Communication and Publications	Total Program Services	General and Administrative	Total Expenses	Total Expenses
Building occupancy	53,593	58,697	5,104	40,833	10,208	12,760	22,969	10,208	12,760	227,132	28,074	255,206	444,503
Conference	988,212	-	-	-	-	-	-	-	-	988,212	-	988,212	46,571
Depreciation	88,502	96,931	8,429	67,430	16,858	21,072	37,930	16,858	21,072	375,082	46,358	421,440	297,879
Grants and contributions	-	802,322	503,415	-	-	-	91,950	820,328	-	2,218,015	-	2,218,015	129,999
Insurance	16,436	18,001	1,565	12,522	3,131	3,913	7,044	41,257	3,913	107,782	8,610	116,392	551,743
Information technology expenses	65,836	203,904	3,462	62,820	30,355	8,655	15,579	7,028	9,125	406,764	21,274	428,038	1,923,199
Marketing and communications	43,114	4,465	1	81,103	25,153	3	457	2,819	370,359	527,474	2,282	529,756	415,742
Processing, solicitation, and fulfillment	-	1,703,974	-	-	-	-	-	-	-	1,703,974	-	1,703,974	1,617,736
Professional services	12,352	13,465	6,689	817,351	435,187	2,927	5,269	187,338	220,891	1,701,469	91,987	1,793,456	973,633
Resale supplies	-	-	-	-	-	-	-	-	70,705	70,705	-	70,705	1,361,082
Salaries and benefits	1,039,255	707,804	67,945	754,394	385,674	200,239	170,518	194,400	175,556	3,695,785	529,708	4,225,493	\$ 257,535
Supplies and other miscellaneous	54,793	11,802	2,087	17,456	13,556	4,034	7,656	20,385	11,404	143,173	43,917	187,090	112,070
Taxes and fees	62,553	112,582	281	2,247	562	702	1,264	562	702	181,455	1,545	183,000	4,139,801
Training and seminars	1,460,747	4,794	417	3,335	834	1,042	1,426	834	1,042	1,474,471	2,294	1,476,765	123,327
Travel and meetings	126,904	15,884	1,221	60,115	98,098	1,324	47,729	23,033	11,939	386,247	8,055	394,302	1,886,050
	<u>\$ 4,012,297</u>	<u>\$ 3,754,625</u>	<u>\$ 600,616</u>	<u>\$ 1,919,606</u>	<u>\$ 1,019,616</u>	<u>\$ 256,671</u>	<u>\$ 409,791</u>	<u>\$ 1,325,050</u>	<u>\$ 909,468</u>	<u>\$ 14,207,740</u>	<u>\$ 784,104</u>	<u>\$ 14,991,844</u>	<u>\$ 14,280,870</u>

See accompanying notes.

Florida Sheriffs Association

Statements of Cash Flows

	Years ended September 30,	
	<u>2025</u>	<u>2024</u>
Operating activities		
Change in net assets	\$ 4,397,605	\$ 2,157,065
Adjustments to reconcile change in net assets to net cash provided by operating activities:		
Depreciation	421,440	444,503
Loss on disposal of assets	174,287	21,595
Gains on investments	(491,779)	(449,640)
Changes in operating assets and liabilities:		
Accounts receivable	(478,633)	(133,673)
Prepaid expenses	52,444	(124,391)
Inventory	7,428	22,897
Deposits and other assets	-	1,000,000
Accounts payable	(78,210)	(256,404)
Deferred revenue	96,772	143,094
Retirement obligation	16,017	47,294
Other accrued liabilities	(95,227)	42,411
Accrued leave liability	(949)	459
Net cash provided by operating activities	<u>4,021,195</u>	<u>2,915,210</u>
Investing activities		
Purchases of property and equipment	(1,487,443)	(2,466,535)
Purchases of investments	(10,421,100)	(6,426,292)
Sale of investments	7,558,457	6,983,349
Net cash used in investing activities	<u>(4,350,086)</u>	<u>(1,909,478)</u>
Financing activities		
Repayment of notes receivable	547,584	602,420
Issuance of notes receivable	(773,953)	(713,488)
Net cash used in financing activities	<u>(226,369)</u>	<u>(111,068)</u>
Net change in cash and cash equivalents	(555,260)	894,664
Cash and cash equivalents at beginning of year	<u>5,709,276</u>	<u>4,814,612</u>
Cash and cash equivalents at end of year	<u>\$ 5,154,016</u>	<u>\$ 5,709,276</u>

See accompanying notes.

Florida Sheriffs Association

Notes to Financial Statements

Years ended September 30, 2025 and 2024

1. Nature of Operations and Significant Accounting Policies

The Florida Sheriffs Association (the Association) is a not-for-profit entity organized exclusively for educational and charitable purposes. The Association seeks to foster the effectiveness of the Office of Sheriff through leadership, innovative practices, legislative initiatives, education, and training. The Association's strategic plan outlines its major goals, which include protecting Florida's youth, providing timely and effective service to the 67 sheriffs of Florida, promoting public safety through the legislative process, promoting the activities of sheriffs, and effectively managing the Association's resources. Revenue is mainly generated from membership dues and the cooperative purchasing programs.

Basis of Accounting

The Association uses the accrual basis of accounting. The financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America. The significant accounting policies are described below.

Cash and Cash Equivalents

Cash and cash equivalents consist of deposits with a financial institution and deposits in highly liquid money market funds. The financial instruments exposed to concentrations of credit risk consist primarily of its cash and cash equivalents. Deposits with financial institutions are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000 per depositor, per FDIC-insured financial institution. Bank deposits at times may exceed federally insured limits. The Association has not experienced any losses in such accounts.

Investments

Investments include marketable securities, brokered certificates of deposit, and government obligations and are recorded at fair market value. Marketable securities and government obligations are classified as short-term investments. Terms of certificates of deposit vary up to five years. Brokered certificates of deposit with maturities of less than one year from the financial statement date are classified as short-term investments. Realized and unrealized gains and losses on investments have been recorded based on specific identification method as investment income (loss) on the accompanying statements of activities and changes in net assets.

Florida Sheriffs Association

Notes to Financial Statements

1. Nature of Operations and Significant Accounting Policies (continued)

Accounts Receivable

Accounts receivable consists primarily of cooperative purchasing program revenue earned during the period and Crisis Intervention Team grant revenue for services provided and reimbursable at year end. Receivables are stated at the amount management expects to collect from outstanding balances. Management determines the allowance for credit losses based on factors including experience and the current economic environment. Accounts are charged against the allowance when deemed uncollectible. Management has determined that any losses would be immaterial; therefore, they have recorded no allowance for credit losses.

Inventory

Inventory consists of various items given to members upon membership renewal as well as items offered for resale (i.e. license plate frames and tags, lapel pins, and history books). Inventory is recorded at the lower of cost (first-in, first-out) or net realizable value.

Property and Equipment

Property and equipment is recorded at cost less accumulated depreciation. Depreciation is computed using the straight-line method of depreciation over the estimated useful lives (3 - 40 years) of the individual assets. Generally, property and equipment purchases over \$3,000 are capitalized. Repairs are expensed as incurred. The Florida Sheriffs Law Enforcement Memorial is considered a work of art or historical treasure with an indefinite life and is not depreciated.

Revenue Recognition

Sheriffs' membership dues are recognized as revenue during the period for which they are assessed. All other membership dues are recognized as revenue in the period which payment is received due to the absence of any significant continued service obligation. Administrative fee revenue is recognized in the period the vendor service is provided to the customer. Conference and seminar revenues are recognized as income in the period that the conferences and seminars are held. Contributions are recognized as revenue at the earlier of when promised or received.

Florida Sheriffs Association

Notes to Financial Statements

1. Nature of Operations and Significant Accounting Policies (continued)

Contributions

The Association reports gifts of cash and other assets as restricted support if received with donor stipulations that limit the use of the donated assets. When a donor restriction expires, that is, when a stipulated time restriction ends or purpose restriction is accomplished, net assets are reclassified to net assets without donor restrictions and reported in the statement of activities as net assets released from restrictions. At September 30, 2025, net assets with donor restrictions are comprised of \$263,623 related to scholarships, \$137,984 related to specialty license plates, \$103,186 restricted for bullet proof vest program, \$153,279 restricted for human trafficking support, and \$258,512 related to other programs. At September 30, 2024, net assets with donor restrictions are comprised of \$237,825 related to scholarships, \$137,267 related to specialty license plates, \$122,894 restricted for bullet proof vest program, \$65,000 restricted for human trafficking support, and \$208,350 related to other programs.

Functional Allocation of Expenses

The costs of providing the various programs and other activities have been summarized on a functional basis in the statement of activities and changes in net assets. The statement of functional expenses presents the natural classification detail of expenses by function and contains certain categories of expenses that are attributable to the program or supporting functions of the Association. These expenses, such as salaries, are allocated based on estimates of time and effort by the individual. Other expenses, such as contributions and conference food and hospitality, are allocated on a direct method for expenses directly related to the program.

Income Taxes

Pursuant to a determination letter received from the Internal Revenue Service, the Association is exempt from federal income taxes under Section 501(c)(3) of the Internal Revenue Code (IRC) and as such, is liable for income taxes only on business income unrelated to the purpose for which it is exempt. With few exceptions, the Association is no longer subject to examinations by major tax jurisdictions for the years ended September 30, 2021 and prior.

Advertising

Advertising costs are charged to operations when incurred.

Subsequent Events

The Association has evaluated subsequent events through April 1, 2026, the date the financial statements were available to be issued. During the period from September 30, 2025 to April 1, 2026, the Association did not have any material recognizable subsequent events.

Florida Sheriffs Association

Notes to Financial Statements

1. Nature of Operations and Significant Accounting Policies (continued)

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

2. Available Resources and Liquidity

The Association receives administrative fees, conference registration fees, contributions, membership dues, and investment income and considers these revenue streams to be without donor restrictions (if unspecified) and available to meet cash needs for general expenditures. The Association manages its liquidity to meet 180 days of operating expenses.

The table below presents financial assets available for general expenditures within one year at September 30:

	<u>2025</u>	<u>2024</u>
Financial assets at year end:		
Cash and cash equivalents	\$ 5,154,016	\$ 5,709,276
Investments and certificates of deposit	8,753,970	12,019,036
Accounts receivable	1,923,995	1,445,362
Prepaid expenses and deposits	<u>321,020</u>	<u>373,464</u>
Total financial assets	16,153,001	19,547,138
Less: net assets with donor restrictions	<u>(916,584)</u>	<u>(771,336)</u>
Financial assets available to meet general expenditures within one year	\$ <u>15,236,417</u>	\$ <u>18,775,802</u>

Florida Sheriffs Association

Notes to Financial Statements

3. Accounts Receivable

Accounts receivable consists of the following at September 30:

	<u>2025</u>	<u>2024</u>
Administrative fee receivable	\$ 1,559,671	\$ 1,249,547
Grants receivable	268,064	138,214
Other receivables	<u>96,260</u>	<u>57,601</u>
	<u>\$ 1,923,995</u>	<u>\$ 1,445,362</u>

4. Property and Equipment, Net

The major components of property and equipment are as follows:

	<u>September 30,</u> <u>2025</u>	<u>2024</u>
Buildings	\$ 6,801,537	\$ 6,801,537
Furniture and equipment	646,855	1,099,100
Vehicles	147,925	147,925
Land improvements	47,372	47,372
Software	<u>731,284</u>	<u>731,284</u>
Total depreciable property and equipment	8,374,973	8,827,218
Accumulated depreciation	<u>(3,205,177)</u>	<u>(3,061,695)</u>
Total depreciable property and equipment, net	5,169,796	5,765,523
Law enforcement memorial	442,173	442,173
Land	2,532,512	2,532,512
Construction in progress	<u>1,487,443</u>	<u>-</u>
Total property and equipment, net	<u>\$ 9,631,924</u>	<u>\$ 8,740,208</u>

Depreciation expense totaled \$421,440 and \$444,503 for the years ended September 30, 2025 and 2024, respectively.

During the year ended September 30, 2025, the Association incurred costs to prepare the site for construction, which included demolition of one of the existing buildings. Costs totaled \$1,487,443 and are included in construction in progress as of September 30, 2025.

Florida Sheriffs Association

Notes to Financial Statements

5. Investments

The Fair Value Measurement and Disclosures Topic of the FASB Accounting Standards Codification establishes a framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy under the Fair Value Measurement and Disclosures Topic are described as follows:

- Level 1: Quoted market prices in active markets for identical assets or liabilities.
- Level 2: Observable market-based inputs or unobservable inputs that are corroborated by market data.
- Level 3: Unobservable inputs that are not corroborated by market data.

The Association utilizes valuation techniques that maximize the use of observable inputs and minimize the use of unobservable inputs.

Fair Value on a Recurring Basis

The table below presents the balances of assets and liabilities measured at fair value on a recurring basis.

Investments consist of the following at September 30, 2025:

	<u>Cost</u>	<u>Unrealized Gains (Losses)</u>	<u>Market and Carrying Value</u>	<u>Level 1</u>	<u>Level 2</u>
Equity securities	\$ 4,061,402	\$ 555,086	\$ 4,616,488	\$ 4,616,488	\$ -
Government obligations	10,825,357	61,060	10,886,417	-	10,886,417
Brokered certificates of deposits	<u>1,570,230</u>	<u>(11,717)</u>	<u>1,558,513</u>	<u>-</u>	<u>1,558,513</u>
	<u>\$ 16,456,989</u>	<u>\$ 604,429</u>	17,061,418	<u>\$ 4,616,488</u>	<u>\$ 12,444,930</u>
Less short-term investments			<u>(8,753,970)</u>		
Long-term investments			<u>\$ 8,307,448</u>		

Florida Sheriffs Association

Notes to Financial Statements

5. Investments (continued)

Investments consist of the following at September 30, 2024:

	<u>Cost</u>	<u>Unrealized Gains (Losses)</u>	<u>Market and Carrying Value</u>	<u>Level 1</u>	<u>Level 2</u>
Equity securities	\$ 212,522	\$ 9,995	\$ 222,517	\$ 222,517	\$ -
Government obligations	6,212,856	62,925	6,275,781	-	6,275,781
Brokered certificates of deposits	<u>4,834,321</u>	<u>(70,750)</u>	<u>4,763,571</u>	<u>-</u>	<u>4,763,571</u>
	<u>\$11,259,699</u>	<u>\$ 2,170</u>	<u>\$ 11,261,869</u>	<u>\$ 222,517</u>	<u>\$ 11,039,352</u>
Less short-term investments			<u>(9,573,909)</u>		
Long-term investments			<u>\$ 1,687,960</u>		

Investment income consists of the following:

	<u>Years ended September 30,</u>	
	<u>2025</u>	<u>2024</u>
Change in unrealized gains (losses)	\$ 491,779	\$ 449,460
Realized gains (losses)	62,277	2,228
Interest income	<u>728,534</u>	<u>561,760</u>
	<u>\$ 1,282,590</u>	<u>\$ 1,013,448</u>

6. Notes Receivable

The Association has various notes receivable from multiple participating counties under separate law enforcement equipment lease purchase agreements. Principal and interest are payable in monthly installments through maturity, which extend from October 23, 2025 through November 15, 2029. The weighted average interest rate for all agreements outstanding at September 30, 2025 and 2024 was 4.32% and 4.16%, respectively.

Florida Sheriffs Association

Notes to Financial Statements

7. Deferred Revenue

Deferred revenue is comprised of the following:

	September 30,	
	2025	2024
Conference sponsorships	\$ 433,275	\$ 290,224
Conference registrations	133,940	177,040
Dues	-	3,179
	<u>\$ 567,215</u>	<u>\$ 470,443</u>

The following table provides significant changes in deferred revenue for the years ended September 30,

	2025	2024
Deferred revenue, beginning of year	\$ 470,443	\$ 327,349
Conference sponsorship recognized	(290,224)	(219,150)
Conference registration revenue recognized	(177,040)	(108,199)
Dues revenue recognized	(3,179)	-
Collections for future conferences	567,215	467,264
Dues revenue received in advance	-	3,179
Deferred revenue, end of year	<u>\$ 567,215</u>	<u>\$ 470,443</u>

8. Employee Benefit Plans

Defined Contribution Plan

The Association maintains a 403(b) plan. All employees who have reached the age of 21 are eligible to participate in the plan. The Association makes an employer contribution to all full-time employee participants equal to 7% of their annual salary. In addition, the Association matches 100% of full-time employee deferrals up to 3% of the employee's compensation. Participant contributions vest immediately while employer contributions vest after one year of employment.

Supplemental Executive Retirement Plan

The Association also administers a supplemental executive retirement plan (SERP) for one individual, established to provide retirement income payments or survivor benefits in the event of death prior to retirement age for a key employee.

Following are reconciliations of the pension benefit obligation and the value of the plan assets for the years ended September 30:

Florida Sheriffs Association

Notes to Financial Statements

8. Employee Benefit Plans (continued)

Supplemental Executive Retirement Plan (continued)

SERP pension benefit obligation:

	<u>2025</u>	<u>2024</u>
Balance at the beginning of the year	\$ 646,094	\$ 598,800
Interest cost	25,460	29,763
Actuarial loss (gain)	67,259	91,999
Benefits paid	<u>(76,702)</u>	<u>(74,468)</u>
Balance at the end of the year	<u>\$ 662,111</u>	<u>\$ 646,094</u>

Change in SERP plan assets:

	<u>2025</u>	<u>2024</u>
Fair value at the beginning of the year	\$ -	\$ -
Employer contributions	76,702	74,468
Benefits paid	<u>(76,702)</u>	<u>(74,468)</u>
Fair value at the end of the year	<u>\$ -</u>	<u>\$ -</u>

At September 30, the unfunded status of the SERP plan follows:

	<u>2025</u>	<u>2024</u>
Accrued pension cost	\$ 372,765	\$ 384,638
Unrecognized net actuarial loss	<u>289,346</u>	<u>261,456</u>
Unfunded SERP pension obligation	<u>\$ 662,111</u>	<u>\$ 646,094</u>

For the years ended September 30, the following weighted-average rates were used:

	<u>2025</u>	<u>2024</u>
Rate of cost-of-living adjustment	3.00%	3.00%
Interest rate used to calculate year end disclosure information	4.31%	4.19%
Rate of expected return on plan assets	3.50%	3.50%

SERP pension expense for the years ended September 30, is comprised of the following:

	<u>2025</u>	<u>2024</u>
Interest cost	\$ 25,460	\$ 29,763
Recognized net actuarial loss	<u>39,369</u>	<u>27,394</u>
SERP pension expense	<u>\$ 64,829</u>	<u>\$ 57,157</u>

Florida Sheriffs Association

Notes to Financial Statements

8. Employee Benefit Plans (continued)

Supplemental Executive Retirement Plan (continued)

The expected benefit payments for the Association's supplemental executive retirement plan for the fiscal years indicated are as follows:

Expected benefit payments for the fiscal year ended September 30:

2026	\$ 79,003
2027	81,373
2028	83,814
2029	86,328
2030	88,918
2031 to 2035	<u>383,163</u>
Total	<u>\$ 802,599</u>

The accumulated benefit obligation was \$662,111 at September 30, 2025.

Contributions for the fiscal year beginning October 1, 2025 are not available until that valuation report is completed. However, a reasonable projection of the minimum contribution for the fiscal year beginning October 1, 2025 would be \$79,003.

Total retirement expense for all plans for the year ended September 30, 2025 was \$280,379.

9. Florida Sheriffs Youth Ranches, Inc. and Florida Sheriffs Explorers Association

The Association solicits funds for the Florida Sheriffs Youth Ranches, Inc. (the FSyr), the Florida Sheriffs Explorers Association (FSEA), and the Florida Deputy Sheriffs Association (FDSA) through its honorary membership program. Renewal requests clearly indicate that additional sums are being solicited and that they will be forwarded to the FSyr, FSEA and FDSA for their support. Donations received directly by the Association for the FSyr were \$371,329 and \$322,993 for the years ended September 30, 2025 and 2024, respectively. Donations received directly by the Association for the FSEA were \$11,738 and \$16,168 for the years ended September 30, 2025 and 2024, respectively. Donations received directly by the Association for the FDSA were \$371,255 and \$9,322 for the years ended September 30, 2025 and 2024, respectively. These donations are recorded gross in restricted contributions and membership in the accompanying statements of activities and changes in net assets. Amounts due to the FSyr were \$8,266 and \$22,410 at September 30, 2025 and 2024, respectively. Amounts due to the FSEA were \$595 and \$14,668 at September 30, 2025 and 2024, respectively.

Florida Sheriffs Association

Notes to Financial Statements

10. Commitments and Contingencies

The Association received 32.6% of its revenues from cooperative purchasing program revenues and 23.1% of its revenues from membership dues during the year ended September 30, 2025.

The Association received 31.1% of its revenues from cooperative purchasing program revenues and 28.4% of its revenues from membership dues during the year ended September 30, 2024.

During the ordinary course of business, the Association executes agreements with hotels and conference centers for future events. These agreements contain financial penalties for termination of the contract, as well as minimum financial guarantees related to room and food/beverage sales. In the case of an unforeseen cancellation, as of September 30, 2025, the potential penalties totaled \$353,593. As of April 1, 2026, management has no intentions to terminate any of the existing agreements.

Effective July 1, 2024, the Association entered into an agreement with the Florida Department of Law Enforcement to receive state financial assistance to fund the capital outlay for the Florida Sheriffs Youth Learning Center. The agreement provides for an initial award of \$10,000,000, and a subsequent award of \$5,000,000, available for reimbursement of eligible costs incurred through June 30, 2026.

Site planning and design activities for the Learning Center commenced in late 2024, and site clearing and construction preparation began in April 2025. As of September 30, 2025, the Association had incurred \$1,366,008 in eligible project costs, which are included in construction in progress in the accompanying statement of financial position.

11. Related Party Transactions

The Florida Sheriff's Risk Management Fund (FSRMF), an affiliated entity, contributes to the Association \$750,000 in order to support its mission and cover various expenses. Additionally, Florida Sheriffs Employee Benefits Trust (FSEBT), an affiliated entity of the Association, pays the Association an annual amount based on a January 2021 agreement. For the years ended September 30, 2025 and 2024, revenue from the FSEBT agreement was \$40,000.

Other Reports



Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Board of Directors
Florida Sheriffs Association

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of Florida Sheriffs Association (the Association), which comprise the statement of financial position as of September 30, 2025, and the related statements of activities and changes in net assets and cash flows for the year ended, and the related notes to the financial statements, and have issued our report thereon dated April 1, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Association's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Association's internal control. Accordingly, we do not express an opinion on the effectiveness of the Association's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Association's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Thomas Howell Ferguson P.A.

Tallahassee, Florida
April 1, 2026



Report of Independent Auditors on Compliance for Each Major Federal Program
and on Internal Control Over Compliance Required by Chapter 10.650,
Rules of the Auditor General

Board of Directors
Florida Sheriffs Association

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Florida Sheriffs Association's (the Association) compliance with the types of compliance requirements identified as subject to audit in the Department of Financial Services' *State Projects Compliance Supplement* that could have a direct and material effect on each of the Association's major state programs for the year ended September 30, 2025. The Association's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Association complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Chapter 10.650, *Rules of the Auditor General*. Our responsibilities under those standards and the Chapter 10.650, *Rules of the Auditor General* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Association and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Association's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Association's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Association's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Chapter 10.650, *Rules of the Auditor General* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Association's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Chapter 10.650, *Rules of the Auditor General*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Association's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Association's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Chapter 10.650, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of the Association's internal control over compliance. Accordingly, no such opinion is expressed.

Auditor's Responsibilities for the Audit of Compliance (continued)

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Chapter 10.650, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

Thomas Howell Ferguson P.A.

Tallahassee, Florida
April 1, 2026

Florida Sheriffs Association

Schedule of Expenditures of State Financial Assistance

Year ended September 30, 2025

<u>State Agency and Program Title</u>	<u>CSFA Number</u>	<u>Contract Number</u>	<u>Total Expenditures</u>
<u>Florida Department of Law Enforcement</u>			
Florida Sheriffs Youth Learning Center	71.137	TJ008	\$ 1,366,008
<u>Florida Department of Legal Affairs and Office of Attorney General</u>			
Florida Sheriffs Association	41.021	GR-2024-Florida Sheriff's Association- 00011	505,924
Florida Sheriffs Association	41.021	GR-2025-Florida Sheriff's Association- 00005	146,695
<u>Florida Department of Highway Safety and Motor Vehicles</u>			
Florida Sheriffs Association	76.139	FL Statute 320.08058	419,937
Total Expenditures of State Financial Assistance			<u><u>\$ 2,438,564</u></u>

Note 1 - The Schedule of Expenditures of State Financial Assistance (the Schedule) includes the State grant activity of the Florida Sheriffs Association (the Association) under projects of the State of Florida for the year ended September 30, 2025, and is presented on the accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of Chapter 10.650, *Rules of the Auditor General*. Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in the presentation of, the basic financial statements. Because this schedule presents only a selected portion of the operations of the Association, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the Association.

Note 2 - Interest earned on certain grant funds are applied to the applicable program. Therefore, certain grant expenditures may exceed award amount.

Note 3 - Grant monies received and disbursed by the Association are subject to review by the grantor agencies. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience, the Association does not believe that such disallowance, if any, would have a material effect on the financial position of the Association. As of September 30, 2025, there were no material questioned or disallowed costs as a result of grant audits in process or completed.

Note 4 - The Association did not receive any state noncash assistance for the fiscal year ended September 30, 2025.

Note 5 - There were no amounts transferred to subrecipients during the year ended September 30, 2025.

See report of independent auditors.

Florida Sheriffs Association

Schedule of Findings and Questioned Costs
Relating to State Financial Assistance

Year ended September 30, 2025

Section I -- Summary of Auditor's Results

Financial Statements

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? No

Significant deficiency(ies) identified? None reported

Noncompliance material to financial statements noted? No

State Projects

Type of auditor's report issued on compliance for state projects? Unmodified

Internal control over state projects:

Material weakness(es) identified? No

Significant deficiency(ies) identified? None reported

Any audit findings disclosed that are required to be reported in accordance with Chapter 10.650, *Rules of the Auditor General*? No

Identification of major state projects:

<u>CSFA Number</u>	<u>State Project</u>
71.137	Florida Sheriffs Youth Learning Center

Dollar threshold used to distinguish between Type A and Type B programs: \$731,569

Auditee qualified as low risk auditee? Yes

(continued)

Florida Sheriffs Association

Schedule of Findings and Questioned Costs Relating to State Financial Assistance (continued)

Section II -- Financial Statement Findings

We noted no matters involving internal control over financial reporting and its operation that we considered to be significant deficiencies and/or material weaknesses required to be reported in accordance with *Government Auditing Standards*.

Section III -- State Financial Assistance Findings and Questioned Costs

We noted no matters involving noncompliance that are required to be reported in accordance with *Rules of the Auditor General* of the state of Florida, Chapter 10.650.

Section IV -- Other Matters

No matters were reported.

See report of independent auditors.