

# ST. JOHNS COUNTY DISTRICT SCHOOL BOARD

FLORIDA EDUCATION FINANCE PROGRAM (FEFP) FULL-TIME EQUIVALENT (FTE) STUDENTS

AND

STUDENT TRANSPORTATION

For the Fiscal Year Ended June 30, 2007

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of fiscal year are shown in t	chool Board members and the Superintendent the following tabulation:	or schools who served during the 2006-
		District
		<u>No.</u>
	Beverly A. Slough, Chair	1
	Thomas L. Allen, Jr.	2
	Diane Lovell (to 11/20/06)	3
	William Mignon, Sr. (from 11/21/06)	3
	William R. Fehling	4
	Carla W. Wright, Vice-Chair	5
	Dr. Joseph Joyner, Superintendent	

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This examination was conducted by Theodore Montgomery Jr., and was supervised by J. David Hughes, CPA. Please address inquiries regarding this report to Joseph L. Williams, CPA, Audit Manager, via e-mail at joewilliams@aud.state.fl.us or by telephone at (850) 414-9941.

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St. Johns County District School Board Full-Time Equivalent (FTE) Students and Student Transportation LIST OF ABBREVIATIONS For the Fiscal Year Ended June 30, 2007

- IEP Individual Educational Plan
- **EP** Educational Plan
- **ESE** Exceptional Student Education
- LEP Limited English Proficient
- FES Fluent English Speaking
- ESOL English for Speakers of Other Languages
- PK Prekindergarten
- OJT On-the-Job Training
- IDEA Individuals with Disabilities Education Act



DAVID W. MARTIN, CPA AUDITOR GENERAL

AUDITOR GENERAL

STATE OF FLORIDA G74 Claude Pepper Building 111 West Madison Street

Tallahassee, Florida 32399-1450



850/488-5534/SC 278-5534 Fax: 488-6975/SC 278-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT ST. JOHNS COUNTY DISTRICT SCHOOL BOARD FULL-TIME EQUIVALENT (FTE) STUDENTS

We have examined management's assertion, included in its representation letter dated July 13, 2007, that the St. Johns County District School Board complied with State requirements governing the determination and reporting of the number of full-time equivalent (FTE) students under the Florida Education Finance Program (FEFP) for the fiscal year ended June 30, 2007. These requirements are found primarily in Sections 1011.60, 1011.61, and 1011.62, Florida Statutes; State Board of Education Rules, Chapter 6A-1, Florida Administrative Code; and the *FTE General Instructions* issued by the Department of Education. As discussed in the representation letter, management is responsible for the District's compliance with State requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants (AICPA) and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States and, accordingly, included examining, on a test basis, evidence about the District's compliance with the aforementioned State requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. The legal determination of the District's compliance with these requirements is, however, ultimately the responsibility of the Department of Education.

#### Compliance

Our examination procedures disclosed the following material noncompliance:

## 1. Teachers

Fourteen of the 130 teachers in our sample did not meet State requirements governing certification; School Board approval of out-of-field teacher assignments; or notification of parents regarding out-of-field teachers.<sup>1</sup>

## 2. Students

We noted exceptions involving 48 of the 62 students in our sample for ESOL; 41 of the 256 students in our sample for ESE Support Levels 4 and 5; and 54 of the 79 students in our sample for Career Education 9-12 (OJT).<sup>2</sup> These exceptions involved reporting errors or records that were not properly and accurately prepared or were missing and could not be located.

#### 3. FTE Calculations for July 2006 and June 2007 Surveys

The FTE calculations for students in the July 2006 survey and June 2007 survey at Hastings Juvenile Correctional Facility (#0421) were incorrectly based on an instructional week having more than the fundable maximum of 1,500 minutes.<sup>3</sup>

In our opinion, except for the material noncompliance mentioned above involving teachers, the reporting of, and preparation and maintenance of supporting documentation for, students in ESOL, ESE Support Levels 4 and 5, and Career Education 9-12 (OJT), and the FTE calculations for the July 2006 and June 2007 surveys, the St. Johns County District School Board complied, in all material respects, with State requirements governing the determination and reporting of the number of full-time equivalent (FTE) students under the Florida Education Finance Program (FEFP) for the fiscal year ended June 30, 2007.

<sup>&</sup>lt;sup>1</sup> See SCHEDULE D, finding Nos. 6, 10, 16, 17, 20, 21, 24, 25, 40, 49, and 52.

<sup>&</sup>lt;sup>2</sup> See SCHEDULE D, finding Nos. 7, 13, 26, 30, 31, 34, 36, 41, 50, and 51 for ESOL; finding Nos. 2, 3, 4, 5, 9, 12, 14, 23, 27, 28, 33, 35, 37, 38, 39, 45, 46, 47, and 48 for ESE Support Levels 4 and 5; and finding Nos. 18, 19, 42, and 43 for Career Education 9-12 (OJT).

<sup>&</sup>lt;sup>3</sup> See SCHEDULE D, finding No. 44.

The results of our examination disclosed other noncompliance with State requirements, in addition to the material noncompliance mentioned above. We considered this other noncompliance in forming our opinion regarding management's assertion and it did not affect our opinion as stated above. All noncompliance disclosed by our examination procedures is discussed in SCHEDULE D. The impact of noncompliance on the District's reported number of full-time equivalent (FTE) students is presented in SCHEDULE A, SCHEDULE B, SCHEDULE C, and SCHEDULE D.

#### Internal Control Over Compliance

In accordance with attestation standards established by the AICPA and *Government Auditing Standards*, we are required to report significant deficiencies in internal control detected during our examination and identify those considered to be material weaknesses. The purpose of our examination was to express an opinion on the District's compliance with State requirements and did not include expressing an opinion on the District's related internal controls. Accordingly, we express no such opinion. Due to its limited purpose, our examination would not necessarily identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses.<sup>4</sup> However, the material noncompliance mentioned above is indicative of significant deficiencie; the reporting of, and the preparation and maintenance of supporting documentation for, students in ESOL, ESE Support Levels 4 and 5, and Career Education 9-12 (OJT), and the calculation of FTE for the July 2006 and June 2007 surveys. Other noncompliance disclosed by our examination procedures is indicative of control deficiencies<sup>4</sup>, and is also presented herein. The findings, populations, samples, and exception totals that pertain to material and other noncompliance are presented in SCHEDULE A and SCHEDULE D.

The District's written response to this examination has not been subjected to our examination procedures and, accordingly, we express no opinion on it.

<sup>&</sup>lt;sup>4</sup><u>A control deficiency</u> in the entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance on a timely basis. <u>A significant deficiency</u> is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to comply with the aforementioned State requirements such that there is more than a remote likelihood that noncompliance that is more than inconsequential will not be prevented or detected by the entity's internal control. <u>A material weakness</u> is a significant deficiency, or combination of significant deficiencies, that results in a more than remote likelihood that material noncompliance will not be prevented or detected by the entity's internal control.

This report is intended for the information of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the State Board of Education, the Department of Education, and the St. Johns County District School Board. Copies of this report are available pursuant to Section 11.45(4)(c), Florida Statutes, and its distribution is not limited.

Respectfully submitted,

W. Martin

David W. Martin, CPA February 29, 2008

## SCHEDULE A

#### St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **POPULATIONS, SAMPLES, AND TEST RESULTS** For the Fiscal Year Ended June 30, 2007

% Number Number % of % of Number of of of of Students Pop. **Unweighted** Pop. **Description**<sup>1</sup> **Schools** (w/Exceptions)  $FTE^2$ Pop. (Sample) (Sample) 1. Basic Population<sup>3</sup> 35 100.00% 13,148 100.00% 21,428.2300 100.00% Sample Size<sup>4</sup> 15 42.86% 182 1.38% 160.3662 0.75% Students w/Exceptions -(0.00%)(0)--Net Audit Adjustments<sup>5</sup> -59.7248 2. Basic with ESE Services Population<sup>3</sup> 35 100.00% 2,939 100.00% 4,459.8900 100.00% Sample Size<sup>4</sup> 16 45.71% 149 5.07% 117.1677 2.63% Students w/Exceptions -(8)(5.37%)\_ Net Audit Adjustments<sup>5</sup> -.9771 \_ 3. <u>ESOL</u> Population<sup>3</sup> 21 100.00% 66 100.00% 69.7400 100.00% Sample Size<sup>4</sup> 52.38% 62 93.94% 11 37.7026 54.06% (77.42%) Students w/Exceptions -(48)\_ \_ \_ Net Audit Adjustments<sup>5</sup> -(30.1553)4. ESE Support Levels 4 and 5 Population<sup>3</sup> 30 100.00% 341 100.00% 317.7800 100.00% Sample Size<sup>4</sup> 53.33% 256 75.07% 202.6976 63.79% 16 Students w/Exceptions -(41)(16.02%)\_ \_ Net Audit Adjustments<sup>5</sup> -(17.1718)5. Career Education 9-12 Population<sup>3</sup> 152 6 100.00% 100.00% 557.6300 100.00% Sample Size<sup>4</sup> 2 33.33% 79 51.97% 20.6578 3.70% Students w/Exceptions -(54)(68.35%) \_ Net Audit Adjustments<sup>5</sup> -(20.4586)------All Programs Population<sup>3</sup> 100.00% 16,646 100.00% 26,833.2700 100.00% 35 Sample Size<sup>4</sup> 17 48.57% 728 4.37% 538.5919 2.01% Students w/Exceptions -(151)(20.74%)\_ \_ \_ Net Audit Adjustments<sup>5</sup> -(7.0838)\_ \_

# St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students POPULATIONS, SAMPLES, AND TEST RESULTS

For the Fiscal Year Ended June 30, 2007

Description <sup>1</sup>	Number	%	Number	% of
	of	of	of Teachers	Pop.
	<u>Schools</u>	<u>Pop.</u>	<u>(w/Exceptions)</u>	<u>(Sample)</u>
<u>Teachers</u> Population <sup>3</sup> Sample Size <sup>4</sup> Teachers w/Exceptions	35 17	100.00% 48.57%	322 130 (14)	100.00% 40.37% (10.77%)

<sup>1</sup> See NOTE A6.

<sup>4</sup> See NOTE B.

<sup>&</sup>lt;sup>2</sup> Unweighted full-time equivalent (FTE) students represents FTE prior to the application of the applicable cost factor for each program. (See SCHEDULE B and NOTE A4.)

<sup>&</sup>lt;sup>3</sup> The population shown for the number of schools is the total number of schools in the District which offered the courses in the program specified (i.e., Basic, ESOL, ESE, and Career Education). The population shown for the number of students is the total number of students in each program at the schools in our sample. Our Career Education sample was limited to those students who participated in OIT. The population shown for full-time equivalent (FTE) students is the total FTE for all of the District's schools (sample schools plus nonsample schools) as reported for each survey conducted for the fiscal year ended June 30, 2007. The population shown for teachers is the total number of teachers at schools in our sample who taught courses in ESE or Career Education or taught courses to LEP students. (See NOTE A5.)

<sup>&</sup>lt;sup>5</sup> Our audit adjustments present the net effects of the noncompliance disclosed by our examination procedures, including that related to our tests of teacher certification. Our audit adjustments generally reclassify reported FTE to Basic education, except for noncompliance involving a student's enrollment or attendance, in which case the reported FTE is taken to zero.

# SCHEDULE B

## St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students EFFECT OF AUDIT ADJUSTMENTS ON WEIGHTED FTE *(For Illustrative Purposes Only)*

For the Fiscal Year Ended June 30, 2007

No. Program <sup>1</sup>	Net Audit <u>Adjustment</u> <sup>2</sup>	Cost <u>Factor</u>	Weighted <u>FTE<sup>3</sup></u>
101 Basic K-3	14.2617	1.035	14.7609
102 Basic 4-8	20.0439	1.000	20.0439
103 Basic 9-12	25.4192	1.088	27.6561
111 Grades K-3 with ESE Services	2.0000	1.035	2.0700
112 Grades 4-8 with ESE Services	(.6570)	1.000	(.6570)
113 Grades 9-12 with ESE Services	(.3659)	1.088	(.3981)
130 ESOL	(30.1553)	1.275	(38.4480)
254 ESE Support Level 4	(7.2622)	3.734	(27.1171)
255 ESE Support Level 5	(9.9096)	5.201	(51.5398)
300 Career Education 9-12	<u>(20.4586</u> )	1.159	<u>(23.7115</u> )
Total	<u>(7.0838</u> )		<u>(77.3406</u> )

<sup>1</sup> See NOTE A6.

<sup>2</sup> These adjustments are for <u>un</u>weighted FTE. (See SCHEDULE C.)

<sup>3</sup> Weighted FTE adjustments are presented for illustrative purposes only; they do not take special program caps or allocation factors into consideration and are not intended to indicate the FTE used to compute the dollar value of audit adjustments. That computation is the responsibility of the Department of Education. (See NOTE A4.)

# SCHEDULE C

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **AUDIT ADJUSTMENTS BY SCHOOL** For the Final Year Ended June 20, 2007

For the Fiscal Year Ended June 30, 2007

	District	Audit A	<u>djustments</u> 1	Datawaa
<u>No.</u> Program	District- <u>Wide</u>	<u>#0061</u>	<u>#0071</u>	Balance <u>Forward</u>
101 Basic K-3				.0000
102 Basic 4-8	1.1163			1.1163
103 Basic 9-12	1.5250			1.5250
111 Grades K-3 with ESE Services		(.5000)		(.5000)
112 Grades 4-8 with ESE Services		(3.5000)		(3.5000)
113 Grades 9-12 with ESE Services		(1.5000)		(1.5000)
130 ESOL	(2.6413)			(2.6413)
254 ESE Support Level 4		3.5000	1.0000	4.5000
255 ESE Support Level 5		2.0000	(1.0000)	1.0000
300 Career Education 9-12	<u></u>	<u></u>	<u></u>	<u>.0000</u>
Total	<u>.0000</u>	<u>.0000</u>	.0000	<u>.0000</u>

<sup>&</sup>lt;sup>1</sup> These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **AUDIT ADJUSTMENTS BY SCHOOL** For the Fiscal Year Ended June 30, 2007

Audit Adjustments1 Program Brought Balance Forward #0091 #0181 #0201 <u>No.</u> #0171 Forward 101 .0000 2.8000 2.8000 ..... ..... ..... 102 1.1163 3.5394 2.9830 7.6387 ..... ..... 103 1.5250 7.6250 1.5000 10.6500 ..... ..... 111 (.5000)2.0000 1.5000 ..... ..... ..... 112 (3.5000)2.5000 .5000 (.5000)..... ..... 113 (1.5000)1.8500 .3500 ..... ..... ..... 130 (2.6413)(3.0394)(2.2750)(7.9557)..... ..... 254 4.5000 (4.5000)(1.5000)(1.9500)(.5000)(3.9500)255 1.0000 (1.0000)(7.2530)(7.2530). . . . . ..... 300 .0000 (4.2500) (4.2500) <u>....</u> <u>....</u> <u>....</u> Total .0000 .0000 (.5000) .0000 <u>(.4700</u>) <u>(.9700</u>)

<sup>&</sup>lt;sup>1</sup> These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **AUDIT ADJUSTMENTS BY SCHOOL** For the Fiscal Year Ended June 30, 2007

Audit Adjustments1 Program Brought Balance Forward #0251 #0321 #0331 <u>No.</u> #0301 Forward 101 2.8000 2.8000 ..... ..... ..... ..... 102 7.6387 .6834 2.1839 .5000 11.0060 ..... 103 10.6500 14.2836 24.9336 ..... ..... ..... 111 1.5000 1.5000 ..... ..... ..... ..... 112 (.5000).0000 (.5000)(1.0000)..... ..... 113 .3500 .3500 ..... . . . . . ..... ..... 130 (7.9557)..... (.1834)(2.1839)..... (10.3230)254 (3.9500)(.2250)(.5000)(.5000)(5.1750)..... 255 (7.2530)(.4200)(7.6730)..... ..... ..... 300 <u>(4.2500</u>) (15.0336) <u>(19.2836</u>) <u>....</u> <u>....</u> <u>....</u> Total <u>(.9700</u>) <u>(.9750</u>) .0000 .0000 (.9200) (2.8650)

<sup>&</sup>lt;sup>1</sup> These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **AUDIT ADJUSTMENTS BY SCHOOL** For the Fiscal Year Ended June 30, 2007

Audit Adjustments1 Program Brought Balance Forward #0381 #0391 <u>No.</u> <u>#0341</u> #0371 Forward 101 2.8000 8.4617 .5000 11.7617 ..... ..... 102 11.0060 6.0000 1.4672 1.0534 19.5266 ..... 103 24.9336 24.9336 ..... ..... ••••• . . . . . 111 1.5000 (.5000)2.0000 1.0000 ..... . . . . . 112 (1.0000).5000 (.5000)..... ..... ..... 113 .3500 .3500 ..... ..... ..... ..... 130 (10.3230)(13.9617)(1.4672)(.5534)(.5000)(26.8053)254 1.0000 (.5000)(5.1750)(.5000)(5.1750)..... 255 (7.6730)(1.0000)(1.2366)(9.9096)..... ..... 300 <u>(19.2836</u>) (19.2836) <u>....</u> <u>....</u> <u>....</u> <u>....</u> Total .0000 .0000 (3.1016) (2.8650) .0000 (.2366)

<sup>&</sup>lt;sup>1</sup> These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

# **<u>SCHEDULE C</u>** (Continued)

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students AUDIT ADJUSTMENTS BY SCHOOL

For the Fiscal Year Ended June 30, 2007

Dressing	<b>D</b> ress sht	<u>A</u>	udit Adjustment	<u><b>S</b></u> <sup>1</sup>	
Program <u>No.</u>	Brought <u>Forward</u>	<u>#0401</u>	<u>#0421</u>	<u>#0451</u>	<u>Total</u>
101	11.7617			2.5000	14.2617
102	19.5266		(.3327)	.8500	20.0439
103	24.9336	.6000	(.1144)		25.4192
111	2.0000				2.0000
112	(.5000)		(.1570)		(.6570)
113	.3500		(.7159)		(.3659)
130	(26.8053)			(3.3500)	(30.1553)
254	(5.1750)		(2.0872)		(7.2622)
255	(9.9096)				(9.9096)
300	<u>(19.2836</u> )	<u>(1.1750</u> )	<u></u>	<u></u>	<u>(20.4586</u> )
Total	<u>(3.1016</u> )	<u>(.5750</u> )	<u>(3.4072</u> )	<u>.0000</u>	<u>(7.0838</u> )

<sup>&</sup>lt;sup>1</sup> These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

## <u>SCHEDULE D</u>

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Figure Very Ended June 30, 2007

For the Fiscal Year Ended June 30, 2007

#### **Overview**

Management is responsible for determining and reporting the number of full-time equivalent (FTE) students under the Florida Education Finance Program (FEFP) in compliance with State requirements. These requirements are found primarily in Sections 1011.60, 1011.61, and 1011.62, Florida Statutes; State Board of Education Rules, Chapter 6A-1, Florida Administrative Code; and the *FTE General Instructions* issued by the Department of Education. Except for material noncompliance involving teachers, and the reporting of, and the preparation and maintenance of supporting documentation for, students in ESOL, ESE Support Levels 4 and 5, and Career Education 9-12 (OJT), and the FTE calculations for the July 2006 and June 2007 surveys, the St. Johns County District School Board complied, in all material respects, with State requirements governing the determination and reporting of FTE for the fiscal year ended June 30, 2007. All noncompliance disclosed by our examination procedures is discussed below and requires management's attention and action, as recommended on page 28.

#### **Findings**

Our examination included the July and October 2006 surveys and the February and June 2007 surveys (see NOTE A5). Unless otherwise specifically stated, the findings and audit adjustments presented herein are for the October 2006 survey or the February 2007 survey or both. Accordingly, our findings do not mention specific surveys unless necessary for a complete understanding of the noncompliance involved.

#### Ineligible ESOL Courses

1. [Ref. 149] <u>Our examination procedures included an automated test that</u> compared the course numbers reported in ESOL by the District to the courses that have been designated for that program by the Department of Education. The results of this test disclosed that 18 courses in the reported course schedules for five students were reported incorrectly in ESOL. We made the following audit adjustment:

102 Basic 4-8	1.1163	
103 Basic 9-12	1.5250	
130 ESOL	<u>(2.6413)</u>	.0000

.0000

The accompanying notes are an integral part of this schedule.

Net Audit Adjustments <u>(Unweighted FTE)</u>

# **<u>SCHEDULE D</u>** (Continued)

# St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students FINDINGS AND AUDIT ADJUSTMENTS

For the Fiscal Year Ended June 30, 2007

Find	ings	Net Audit Adjustments <u>(Unweighted FTE)</u>
<u>St. Jo</u>	hns County Transition Program (#0061)	
2.	[Ref. 6101] Eleven ESE students (ten of whom were in our sample for ESE	
Supp	ort Levels 4 and 5) were not reported in accordance with their Matrix of Services	
<u>form</u>	s. We made the following audit adjustment:	
	111 Grades K-3 with ESE Services (.5000)   112 Grades 4-8 with ESE Services (3.5000)   113 Grades 9-12 with ESE Services (1.5000)   254 ESE Support Level 4 3.5000   255 ESE Support Level 5 2.0000	<u>.0000</u>
Ther	apeutic Learning Center (#0071)	
3.	[Ref. 7101] Two ESE students were not reported in accordance with their	
<u>Matri</u>	x of Services forms. We made the following audit adjustment:	
	254 ESE Support Level 4 1.0000   255 ESE Support Level 5 (1.0000)	<u>.0000</u>
Kette	erlinus Elementary School (#0091)	
4.	[Ref. 9101] The Matrix of Services forms for four ESE students were prepared	
based	on IEPs completed by other Florida school districts, and did not reflect the	
servic	es offered by this school. We made the following audit adjustment:	
	111 Grades K-3 with ESE Services1.0000112 Grades 4-8 with ESE Services1.5000254 ESE Support Level 4(2.5000)	.0000
5.	[Ref. 9102] The IEPs and Matrix of Services forms for four ESE students were	
not d	completed until after the surveys concerned. We made the following audit	
<u>adjus</u>	tment:	
	111 Grades K-3 with ESE Services1.0000112 Grades 4-8 with ESE Services1.0000254 ESE Support Level 4(2.0000)	<u>.0000</u> .0000

Net Audit

# **<u>SCHEDULE D</u>** (Continued)

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students FINDINGS AND AUDIT ADJUSTMENTS

For the Fiscal Year Ended June 30, 2007

Findings	Adjustments (Unweighted FTE)
	(Onweighted TTE)
Murray Middle School (#0171)	
6. [Ref. 17170/71] Two teachers taught Mathematics to classes that included LEP	
students, but had earned none of the 60 in-service training points required in ESOL	
strategies, pursuant to the teachers' in-service training timelines. Since the students	
involved are cited in finding No. 7 (Ref. 17101), no audit adjustments were made here.	
	.0000
7. [Ref. 17101] The LEP Student Plans for six students were missing and could not	
be located. We also noted the following additional exceptions for two of the six	
students: (a) one had withdrawn from school prior to the reporting survey and should	
not have been included with that survey's results; and (b) one was beyond the maximum	
six-year period allowed for State funding of ESOL. We made the following audit	
<u>adjustment</u> :	
102 Basic 4-8 2.5394	(5000)
130 ESOL ( <u>3.0394</u> )	(.5000)
8. [Ref. 17102] The files for two ESE students did not contain an IEP that	
covered the reporting surveys. We made the following audit adjustment:	
102 Basic 4-8 1.0000	
112 Grades 4-8 with ESE Services   (1.0000)	.0000
9. [Ref. 17103] The Matrix of Services forms for two ESE students were not	
reviewed and updated when the students' new IEPs were prepared. We made the	
following audit adjustment:	
112 Grades 4-8 with ESE Services   1.5000     254 ESE Support Level 4   (1.5000)	<u>.0000</u>
	<u>(.5000</u> )

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2007

# **Findings** St. Augustine High School (#0181) 10. [Ref. 18170] One teacher taught Primary Language Arts to classes that included LEP students; however, the teacher was not properly certified to teach LEP students and was not approved by the School Board to teach such students out-of-field. We also noted that the parents of the students concerned were not notified of teacher's out-offield status. Additionally, the teacher had earned only 200 of the 300 in-service training points required in ESOL strategies, pursuant to the teacher's in-service training timeline. Since the students involved are cited in finding No. 13 (Ref. 18103), no audit adjustments were made here.

11. [Ref. 18101] The file for one part-time ESE student, who was enrolled in only a physical education class, did not contain any of the required ESE documentation necessary to support the student's placement in ESE. We made the following audit adjustment:

	103 Basic 9-12	.1500	
	113 Grades 9-12 with ESE Services	<u>(.1500</u> )	.0000
12.	[Ref. 18102] Five ESE students were not reported in accordance	with their	
<u>Matrix</u>	of Services forms. We made the following audit adjustment:		

113 Grades 9-12 with ESE Services	2.0000	
254 ESE Support Level 4	(1.5000)	
255 ESE Support Level 5	<u>(.5000</u> )	.0000

[Ref. 18103] The LEP Student Plans for ten students were missing and could not 13. be located (seven students) or were incomplete (three students). The incomplete Plans did not include documentation showing the students' instructional programs and course schedules. We also noted the parents of seven of these students were not notified of their children's ESOL-placement. We made the following audit adjustment:

The accompanying notes are an integral part of this schedule.

Net Audit Adjustments (Unweighted FTE)

.0000

# **<u>SCHEDULE D</u>** (Continued)

## St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students FINDINGS AND AUDIT ADJUSTMENTS

For the Fiscal Year Ended June 30, 2007

<u>Findings</u>	Net Audit Adjustments <u>(Unweighted FTE)</u>
St. Augustine High School (#0181) (Continued)	
103 Basic 9-12 2.2750   130 ESOL (2.2750)	.0000
14. [Ref. 18104] One ESE student was reported incorrectly in program No. 255	
(ESE Support Level 5) for homebound instruction under the Hospital and Homebound	
program. The student had been dismissed from that program prior to the reporting	
survey and was provided only on-campus instruction in Basic education. We made the	
following audit adjustment:	
103 Basic 9-12 .5000   255 ESE Support Level 5 (.5000)	.0000
15. [Ref. 18175] Course No. 0500720 (Aerospace Applications of Math and	
Science) was incorrectly reported in program No. 300 (Career Education 9-12). It	
should have been reported in program No. 103 (Basic 9-12). We made the following	
audit adjustment:	
103 Basic 9-12 4.1000   300 Career Education 9-12 (4.1000)	.0000
16. [Ref. 18171/74] Two teachers were not properly certified and were not	
approved by the School Board to teach out-of-field. One was out-of-field for	
Commercial Art and the other was out-of-field for ESE. We also noted that the parents	
of the students concerned were not notified of the teachers' out-of-field status. We	
made the following audit adjustments:	
Ref. 18171 .4500   103 Basic 9-12 .4500   254 ESE Support Level 4 (.4500)	.0000
Ref. 18174   .1500     103 Basic 9-12   .1500     300 Career Education 9-12   (.1500)	<u>.0000</u> .0000

# **<u>SCHEDULE D</u>** (Continued)

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2007

<u>Findings</u>	Net Audit Adjustments <u>(Unweighted FTE)</u>
The Webster School (#0201)	
17. [Ref. 20170] One ESE teacher was not properly certified and was not approved	
by the School Board to teach out-of-field. We also noted that the parents of the	
students concerned were not notified of the teacher's out-of-field status. We made the	
following audit adjustment:	
101Basic K-32.8000102Basic 4-82.9830103Basic 9-121.5000254ESE Support Level 4(.5000)255ESE Support Level 5(7.2530)	<u>(.4700</u> )
<u>Allen D. Nease Senior High School (#0251)</u>	
18. [Ref. 25101] The course schedules for 41 students in OJT were incorrectly	
reported. The students' off-campus OJT courses were funded prior to the students' on-	
campus instruction. We also noted that the timecards for 3 of these 41 students were	
missing and could not be located (see finding No. 19 (Ref. 25102)). We made the following audit adjustment:	
103 Basic 9-12 5.7919   300 Career Education 9-12 (5.7919)	.0000
19. [Ref. 25102] The timecards for seven Career Education students in OJT were	
missing and could not be located. We also noted that the course schedules for three of	
these seven students were funded using an incorrect priority (see finding No. 18 (Ref.	
25101)). We made the following audit adjustment:	
300 Career Education 9-12 (.9750)	(.9750)
20. [Ref. 25172] One teacher did not hold a Florida teaching certificate, and was not	
otherwise qualified to teach. We made the following audit adjustment:	

103 Basic 9-12	8.2667	
300 Career Education 9-12	<u>(8.2667</u> )	.0000
The accompanying notes are an integr	al part of this schedule.	

Net Audit

# SCHEDULE D (Continued)

#### St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Finand Year Ended June 20, 2007

For the Fiscal Year Ended June 30, 2007

Findings	Adjustments (Unweighted FTE)
Allen D. Nease Senior High School (#0251) (Continued)	<b>↓ 0 →</b>
21. [Ref. 25174] One Science teacher was not properly certified and was not	
approved by the School Board to teach out-of-field. We also noted the parents of	
students concerned were not notified of the teacher's out-of-field status. We made the	
following audit adjustment:	
103 Basic 9-12 .2250   254 ESE Support Level 4 (.2250)	<u>.0000</u> (.9750)
Sebastian Middle School (#0301)	
22. [Ref. 30101] The file for one ESE student did not contain an IEP that covered	
the reporting survey. We made the following audit adjustment:	
102 Basic 4-8 .5000   112 Grades 4-8 with ESE Services (.5000)	.0000
23. [Ref. 30102] One ESE student was not reported in accordance with the	
student's Matrix of Services form. We made the following audit adjustment:	
112 Grades 4-8 with ESE Services.5000254 ESE Support Level 4(.5000)	.0000
24. [Ref. 30170] One teacher taught Social Science to a class that included LEP	
students, but had earned none of the 60 in-service training points required in ESOL	
strategies, pursuant to the teacher's in-service training timeline. We made the following	
<u>audit adjustment</u> :	
102 Basic 4-8 .1834   130 ESOL (.1834)	.0000
	<u>.0000</u>

#### St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2007

For the Fiscal Year Ended June 30, 2007

Findings	Net Audit Adjustments <u>(Unweighted FTE)</u>
Switzerland Point Middle School (#0321)	
25. [Ref. 32170] <u>The parents of LEP students taught by one out-of-field teacher</u> were not notified of the teacher's out-of-field status in ESOL. Since the students involved are cited in finding No. 26 (Ref. 32101), no audit adjustments were made here.	
	.0000
26. [Ref. 32101] <u>The LEP Student Plans for six students were incomplete. The Plans</u> did not include documentation showing the students' instructional programs and course schedules. We also noted that the <i>Plans</i> for two of the students were not prepared until after the October survey and the <i>Plan</i> for one of the students had not been reviewed and updated for the 2006-07 school year. We made the following audit adjustment:	
102 Basic 4-8 2.1839   130 ESOL (2.1839)	<u>.0000</u>
	<u>.0000</u>
Osceola Elementary School (#0331)	
27. [Ref. 33101] <u>One ESE student was absent from school during the 11-day</u> window of the reporting survey and should not have been included with the survey's results. We made the following audit adjustment:	
254 ESE Support Level 4 (.5000)	(.5000)
28. [Ref. 33102] <u>The number of instructional minutes reported for one student in</u> <u>the Hospital and Homebound program was overstated. The student was reported for</u> <u>1,500 instructional minutes (.5000 FTE), but should have been reported for 240 minutes</u> (.0800 FTE). We made the following audit adjustment:	
255 ESE Support Level 5 (.4200)	(.4200)

## St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS**

For the Fiscal Year Ended June 30, 2007

<u>Findings</u>	Net Audit Adjustments <u>(Unweighted FTE)</u>
Osceola Elementary School (#0331) (Continued)	
29. [Ref. 33103] One student was reported incorrectly in program No. 112 (Grades	
4-8 with ESE Services). The student had been dismissed from ESE prior to the	
reporting survey. We made the following audit adjustment:	
102 Basic 4-8 .5000   112 Grades 4-8 with ESE Services (.5000)	.0000
	<u>(.9200</u> )
Mill Creek Elementary School (#0341)	
30. [Ref. 34101] The LEP Student Plans for 15 students were incomplete. The Plans	
did not include documentation showing the students' instructional programs and course	
schedules. We also noted that the Plans for 2 of the 15 students were not reviewed and	
updated for the 2006-07 school year. We made the following audit adjustment:	
101 Basic K-37.4617102 Basic 4-86.0000130 ESOL(13.4617)	.0000
31. [Ref. 34102] One student was reported incorrectly in ESOL. The student had	
been dismissed for ESOL prior to the reporting survey. We made the following audit	
adjustment:	
101 Basic K-3 .5000   130 ESOL (.5000)	.0000
32. [Ref. 34103] One student was reported incorrectly in program No. 111 (Grades	
K-3 with ESE Services). The student had been dismissed from ESE prior to the	
reporting survey. We made the following audit adjustment:	
101 Basic K-3 .5000   111 Grades K-3 with ESE Services (.5000)	.0000

## St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS**

For the Fiscal Year Ended June 30, 2007

<u>Findir</u>	<u>1gs</u>	Net Audit Adjustments <u>(Unweighted FTE)</u>
<u>Mill C</u>	Freek Elementary School (#0341) (Continued)	
33.	[Ref. 34104] One ESE student was not reported in accordance with his Matrix of	
<u>Services</u>	form. We made the following audit adjustment:	
	254 ESE Support Level 4 1.0000   255 ESE Support Level 5 (1.0000)	.0000
		<u>.0000</u>
<u>Gamb</u>	le Rogers Middle School (#0371)	
34.	[Ref. 37101] We noted the following exceptions involving four LEP students:	
а.	The file for one student did not contain an LEP Student Plan or assessment documentation necessary to support the student's placement in ESOL for a sixth year.	
b.	The LEP Student Plans for three students were not reviewed and updated for the 2006-07 school year. We also noted that the students' assessments were not completed until after the reporting survey, and the <i>Plan</i> for one of the students was incomplete and did not include documentation showing the student's instructional programs and course schedule.	
We ma	nde the following audit adjustment:	
	102 Basic 4-81.4672130 ESOL(1.4672)	.0000
35. <u>and u</u> f	[Ref. 37102] The Matrix of Services form for one ESE student was not reviewed odated when the student's new IEP was prepared. We made the following audit	
<u>adjustr</u>	<u>nent</u> :	
	112 Grades 4-8 with ESE Services.5000254 ESE Support Level 4(.5000)	<u>.0000</u>
		.0000
	<i>The accompanying notes are an integral part of this schedule.</i>	

# **<u>SCHEDULE D</u>** (Continued)

## St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students FINDINGS AND AUDIT ADJUSTMENTS

For the Fiscal Year Ended June 30, 2007

<u>Findings</u>	Net Audit Adjustments <u>(Unweighted FTE)</u>
Cunningham Creek Elementary School (#0381)	
36. [Ref. 38101] The LEP Student Plan for one student was incomplete. The Plan	
did not include documentation showing the student's instructional programs and course	
schedule. We made the following audit adjustment:	
102 Basic 4-8 .5534   130 ESOL (.5534)	.0000
37. [Ref. 38102] We noted the following exceptions involving one ESE student in	
the October and February surveys: (a) the student's file did not contain a Matrix of	
Services form covering the October survey; and (b) the student was not reported in	
accordance with his Matrix form for the February survey. We made the following audit	
<u>adjustment</u> :	
111 Grades K-3 with ESE Services1.0000254 ESE Support Level 4(1.0000)	.0000
38. [Ref. 38103] The file for one ESE student in the October and February surveys	
did not contain an IEP or Matrix of Services form covering the October survey and the	
student was not reported in accordance with the student's Matrix form for the February	
survey. We made the following audit adjustment:	
102 Basic 4-8 .5000   254 ESE Support Level 4 .5000   255 ESE Support Level 5 (1.0000)	.0000
39. [Ref. 38104] The number of instructional minutes for one student, who was	
receiving both on-campus instruction and homebound instruction was incorrectly	
reported. The student was reported for on-campus instruction of 1,430 instructional	
minutes (.4766 FTE), but should have been reported for only 720 minutes (.2400 FTE).	
We made the following audit adjustment:	

# <u>SCHEDULE D</u> (Continued)

#### St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Finand Year Ended June 20, 2007

For the Fiscal Year Ended June 30, 2007

<u>Findings</u>	Net Audit Adjustments <u>(Unweighted FTE)</u>
Cunningham Creek Elementary School (#0381) (Continued)	
255 ESE Support Level 5 (.2366)	<u>(.2366</u> )
	<u>(.2366</u> )
Ocean Palms Elementary School (#0391)	
40. [Ref. 39170] One teacher taught Primary Language Arts to classes that included	
LEP students; however, the teacher was not properly certified to teach LEP students	
and was not approved by the School Board to teach such students out-of-field. We also	
noted the parents of the students concerned were not notified of the teacher's out-of-	
field status. Additionally, the teacher had earned only 60 of the 300 in-service training	
points required in ESOL strategies, pursuant to the teacher's in-service training timeline.	
Since the students involved are cited in finding No. 41 (Ref. 39101), no audit	
adjustments were made here.	
	.0000
41. [Ref. 39101] The file for one LEP student did not contain an LEP Student Plan	
or documentation that the student's parents had been notified of the student's ESOL-	
placement. We made the following audit adjustment:	
101 Basic K-3 .5000   130 ESOL (.5000)	.0000
	<u>.0000</u>
Pedro Menendez High School (#0401)	
42. [Ref. 40101] The course schedules for six students in Career Education OJT	
was reported using an incorrect funding priority. The student's off-campus work hours	
were funded prior to the student's on-campus instruction. We made the following audit	
<u>adjustment</u> :	

# St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS**

For the Fiscal Year Ended June 30, 2007

<u>Findings</u>	Net Audit Adjustments <u>(Unweighted FTE)</u>
Pedro Menendez High School (#0401) (Continued)	
103 Basic 9-12 .6000   300 Career Education 9-12 (.6000)	.0000
43. [Ref. 40102] The timecards for three students in Career Education OJT were	
missing and could not be located. We made the following audit adjustment:	
300 Career Education 9-12 (.5750)	<u>(.5750</u> )
	<u>(.5750</u> )
Hastings Juvenile Correctional Facility (#0421)	
44. [Ref. 42101] The FTE calculations for 341 students (28 of whom were in our	
sample) were reported incorrectly in the July survey (160 students) and June survey (181	
students). The calculations were based on varying numbers of instructional hours which	
exceeded 25 hours per week, the maximum fundable number of instructional hours. We	
made the following audit adjustment:	
102Basic 4-8(.3327)103Basic 9-12(.9050)112Grades 4-8 with ESE Services(.1570)113Grades 9-12 with ESE Services(.7771)254ESE Support Level 4(.0854)	(2.2572)
45. [Ref. 42102] We noted the following exceptions involving two ESE students in	
program No. 254 (ESE Support Level 4): (a) the file for one student did not contain an	
IEP that covered the reporting survey; and (b) the Matrix of Services form for one student	
was missing and could not be located. We made the following audit adjustment:	
103 Basic 9-12 .5000   113 Grades 9-12 with ESE Services .1056   254 ESE Support Level 4 (.6056)	.0000

## St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS**

For the Fiscal Year Ended June 30, 2007

Findings	Net Audit Adjustments <u>(Unweighted FTE)</u>
Hastings Juvenile Correctional Facility (#0421) (Continued)	
46. [Ref. 42103] One ESE student was not reported in accordance with the	
student's Matrix of Services form. We made the following audit adjustment:	
113 Grades 9-12 with ESE Services.6056254 ESE Support Level 4(.6056)	.0000
47. [Ref. 42104] The file for one ESE student did not contain an IEP that was valid	
for the reporting survey. We made the following audit adjustment:	
103 Basic 9-12 .1056   254 ESE Support Level 4 (.1056)	.0000
48. [Ref. 42105] We noted the following exceptions involving two ESE students:	
(a) one student had withdrawn from school prior to the reporting survey and should not	
have been included with that survey's results; and (b) the attendance records for one	
student were missing and could not be located. We made the following audit	
adjustment:	
113 Grades 9-12 with ESE Services (.6500)   254 ESE Support Level 4 (.5000)	(1.1500)
49. [Ref. 42170] One teacher was appropriately approved by the School Board to	
teach ESE out-of-field; however, the parents of the students concerned were not	
notified of the teacher's out-of-field status. We made the following audit adjustment:	
103 Basic 9-12 .1850   254 ESE Support Level 4 (.1850)	<u>.0000</u>
	<u>(3.4072</u> )

130 ESOL

Net Audit Adjustments

# SCHEDULE D (Continued)

## St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS**

For the Fiscal Year Ended June 30, 2007

**Findings** (Unweighted FTE) Timberlin Creek Elementary School (#0451) [Ref. 45101] The LEP Student Plans for three students were either incomplete 50. (two students) or missing (one student). The incomplete Plans did not include documentation showing the students' instructional programs and course schedules. We made the following audit adjustment: 101 Basic K-3 1.5000 102 Basic 4-8 .5000 130 ESOL (2.0000).0000 51. [Ref. 45102] The LEP Student Plan for one student was not reviewed and updated for the 2006-07 school year until after the reporting survey. We made the following audit adjustment: 101 Basic K-3 .5000 130 ESOL (.5000) .0000 52. [Ref. 45170/71] Two teachers taught Primary Language Arts to classes that included LEP students; however, the teachers were not properly certified to teach LEP students and were not approved by the School Board to teach such students out-of-field. We also noted that the parents of the students concerned were not notified of the teachers' out-of-field status. Additionally, the teachers had earned only 60 of the 300 inservice training points required in ESOL strategies, pursuant to the teachers' in-service training timelines. We made the following audit adjustments: Ref. 45170 101 Basic K-3 .5000 130 ESOL (.5000).0000 Ref. 45171 102 Basic 4-8 .3500

> <u>.0000</u> .0000

<u>(.3500</u>)

<u>(7.0838</u>)

#### SCHEDULE E

#### St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **RECOMMENDATIONS AND REGULATORY CITATIONS** For the Final Year Ended June 30, 2007

For the Fiscal Year Ended June 30, 2007

#### Recommendations

We recommend that management exercise more care and take corrective action, as appropriate, to ensure that: (1) only eligible students who were in attendance and membership for a particular survey are reported for FEFP funding; (2) students are reported in the proper funding categories and have the required documentation to support that reporting, particularly with regard to students in ESOL and ESE; (3) only eligible courses are reported for funding in ESOL; (4) timecards for students in OJT programs are properly completed and retained in readily accessible files; (5) teachers complete their in-service ESOL training according to their in-service training timelines; (6) teachers are properly certified or, if out-of-field, have School Board approval to teach out-of-field; and (7) the parents of students taught by out-of-field teachers are properly notified of the teachers' out-of-field status prior to the survey concerned.

The absence of statements in this report regarding practices and procedures followed by the District should not be construed as acceptance, approval, or endorsement of those practices and procedures. Additionally, the specific nature of this report does not limit or lessen the District's obligation to comply with all State requirements governing full-time equivalent (FTE) students and the Florida Education Finance Program (FEFP).

## **Regulatory Citations**

#### Reporting

Section 1011.60, F.SMin	imum Requirements of the Florida Education Finance Program (FEFP)
Section 1011.61, F.SDef	initions
Section 1011.62, F.SFun	ds for Operation of Schools
Rule 6A-1.0451, F.A.C	FP Student Membership Surveys
Rule 6A-1.04513, F.A.C	ntaining Auditable FTE Records
FTE General Instructions 2006-2007	

#### Attendance

# **<u>SCHEDULE E</u>** (Continued)

# St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **RECOMMENDATIONS AND REGULATORY CITATIONS**

For the Fiscal Year Ended June 30, 2007

## Regulatory Citations (Continued)

English for Speakers of Other Languages (ESOL)
Section 1003.56, F.SEnglish Language Instruction for Limited English Proficient Students
Section 1011.62(1)(g), F.SEducation for Speakers of Other Languages
Rule 6A-6.0901, F.A.CDefinitions Which Apply to Programs for Limited English Proficient Students
Rule 6A-6.0902, F.A.C
Rule 6A-6.0904, F.A.CEqual Access to Appropriate Programming for Limited English Proficient Students
Career Education On-the-Job Attendance
Rule 6A-1.044(6)(c), F.A.CPupil Attendance Records
Executional Education
Exceptional Education
Section 1003.57, F.SExceptional Students Instruction
Section 1011.62, F.SFunds for Operation of Schools
Section 1011.62(1)(e), F.SFunding Model for Exceptional Student Education Programs
Rule 6A-6.03028, F.A.CDevelopment of Individual Educational Plans for Students with Disabilities
Rule 6A-6.03029, F.A.CDevelopment of Family Support Plans for Children with Disabilities Ages Birth through Five Years
Rule 6A-6.0312, F.A.CCourse Modifications for Exceptional Students
Rule 6A-6.0331, F.A.CIdentification and Determination of Eligibility of Exceptional Students for Specially Designed Instruction
Rule 6A-6.0334, F.A.C
Rule 6A-6.03411, F.A.CPolicies and Procedures for the Provision of Specially Designed Instruction and Related Services for Exceptional Students
Career Education On-the-Job Funding Hours

Career Education On-the-Job Funding Hours

Rule 6A-6.055(3), F.A.C. .....Definitions of Terms Used in Vocational Education and Adult Programs FTE General Instructions 2006-2007

#### St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **RECOMMENDATIONS AND REGULATORY CITATIONS** For the Fiscal Year Ended June 30, 2007

Regulatory Citations (Continued)

# Teacher Certification

Section 1003.56, F.S	English Language Instruction for Limited English Proficient Students
Section 1011.62(1)(g), F.S	Education for Speakers of Other Languages
Section 1012.42(2), F.S	Teacher Teaching Out-of-Field; Notification Requirements
Section 1012.55, F.S	Positions for which Certificates Required
Rule 6A-1.0502, F.A.C	Non-certificated Instructional Personnel
Rule 6A-1.0503, F.A.C	Definition of Qualified Instructional Personnel
Rule 6A-4.001, F.A.C	Instructional Personnel Certification
Rule 6A-6.0907, F.A.C	Inservice Requirements for Personnel of Limited English Proficient Students

# <u>SCHEDULE F</u>

#### St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **SUMMARY OF MANAGEMENT'S RESPONSE** For the Fiscal Year Ended June 30, 2007

Management agreed with our findings and recommendations.

A copy of management's response may be found on page 46 of this report.

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **NOTES TO SCHEDULES** For the Fiscal Year Ended June 30, 2007

#### NOTE A - SUMMARY

A summary discussion of the significant features of the District, the Florida Education Finance Program (FEFP), full-time equivalent (FTE) students, and related areas follows:

#### 1. <u>School District of St. Johns County</u>

The District was established pursuant to Section 1001.30, Florida Statutes, to provide public educational services for the residents of St. Johns County, Florida. Those services are provided primarily to students attending kindergarten through high school, but also to adults seeking career education-type training. The District is part of the State system of public education under the general direction and control of the State Board of Education. The geographic boundaries of the District are those of St. Johns County. For the fiscal year ended June 30, 2007, the District operated 35 schools, reported 26,833.27 unweighted FTE, and received approximately \$26.9 million in State funding for those FTE. The primary sources of funding for the District are funds from FEFP, local ad valorem taxes, and Federal grants and donations.

#### 2. Florida Education Finance Program (FEFP)

Florida school districts receive State funding through FEFP, which was established by the Florida Legislature in 1973. It is the intent of the law "to guarantee to each student in the Florida public school system the availability of programs and services appropriate to his educational needs which are substantially equal to those available to any similar student notwithstanding geographic differences and varying local economic factors." To provide equalization of educational opportunity in Florida, the FEFP formula recognizes (1) varying local property tax bases, (2) varying program cost factors, (3) district cost differentials, and (4) differences in per student cost for equivalent educational programs due to sparsity and dispersion of student population.

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **NOTES TO SCHEDULES** For the Fiscal Year Ended June 30, 2007

**NOTE A - SUMMARY** (Continued)

#### 3. Full-Time Equivalent (FTE) Students

The funding provided by FEFP is based upon the numbers of individual students participating in particular educational programs. A numerical value is assigned to each student according to the student's hours and days of attendance in those programs. The individual student thus becomes equated to a numerical value known as an FTE. For example, for kindergarten through third grade, one FTE is defined as one student in membership in a program or a group of programs for 20 hours per week for 180 days; for grade levels four through twelve, one FTE is defined as one student in membership in a program or a group of programs for 20 hours per week for a group of programs for 25 hours per week for 180 days.

#### 4. <u>Calculation of FEFP Funds</u>

The amount of State and local FEFP funds is calculated by the Department of Education by multiplying the number of unweighted FTE in each educational program by the specific cost factor of each program to obtain weighted FTEs. Weighted FTEs are multiplied by the base student allocation amount and that product is multiplied by the appropriate cost differential factor. Various adjustments are then added to this product to obtain the total State and local FEFP dollars. All cost factors, the base student allocation amount, cost differential factors, and various adjustment figures are established by the Florida Legislature.

### 5. <u>FTE Surveys</u>

FTE is determined and reported during the school year by means of four FTE membership surveys, which are conducted under the direction of district and school management. Each survey is a sampling of FTE membership for a period of one week. The surveys for the 2006-2007 school year were conducted during and for the following weeks: survey one was performed for July 10-14, 2006; survey two was performed for October 9-13, 2006; survey three was performed for February 5-9, 2007; and survey four was performed for June 11-15, 2007.

St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **NOTES TO SCHEDULES** For the Fiscal Year Ended June 30, 2007

#### NOTE A - SUMMARY (Continued)

### 6. <u>Educational Programs</u>

The FEFP funds ten specific programs under which instruction may be provided as authorized by the Florida Legislature. The general program titles under which these specific programs fall are as follows: (1) Basic; (2) ESOL; (3) ESE; and (4) Career Education (9-12).

### 7. <u>Statutes and Rules</u>

The following statutes and rules are of significance to the administration of Florida public education:

Chapter 1000, F.SK-20 General Provisions
Chapter 1001, F.SK-20 Governance
Chapter 1002, F.SStudent and Parental Rights and Educational Choices
Chapter 1003, F.S Public K-12 Education
Chapter 1006, F.SSupport for Learning
Chapter 1007, F.SArticulation and Access
Chapter 1010, F.S Financial Matters
Chapter 1011, F.S Planning and Budgeting
Chapter 1012, F.SPersonnel
Chapter 6A-1, F.A.C Finance and Administration
Chapter 6A-4, F.A.CCertification
Chapter 6A-6, F.A.CSpecial Programs I

### NOTE B - SAMPLING

Our examination procedures provided for the selection of samples of schools, students, and teachers, using statistical and judgmental methods, for testing FTE reported to the Department of Education for the fiscal year ended June 30, 2007. Our sampling process was designed to facilitate the performance of appropriate examination procedures to test the District's compliance with State requirements governing FTE and FEFP. The following schools were in our sample:

# St. Johns County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **NOTES TO SCHEDULES**

For the Fiscal Year Ended June 30, 2007

### NOTE B - SAMPLING (Continued)

School Name/Description	Finding Number(s)
- Ineligible ESOL Courses	1
1. St. Johns County Transition Program	2
2. Therapeutic Learning Center	3
3. Ketterlinus Elementary School	4 and 5
4. Murray Middle School	6 through 9
5. St. Augustine High School	10 through 16
6. The Webster School	17
7. Allen D. Nease Senior High School	18 through 21
8. Sebastian Middle School	22 through 24
9. Switzerland Point Middle School	25 and 26
10. Osceola Elementary School	27 through 29
11. Mill Creek Elementary School	30 through 33
12. Gamble Rogers Middle School	34 and 35
13. Cunningham Creek Elementary School	36 through 39
14. Ocean Palms Elementary School	40 and 41
15. Pedro Menendez High School	42 and 43
16. Hastings Juvenile Correctional Facility	44 through 49
17. Timberlin Creek Elementary School	50 through 52



DAVID W. MARTIN, CPA AUDITOR GENERAL AUDITOR GENERAL STATE OF FLORIDA

> G74 Claude Pepper Building 111 West Madison Street Tallahassee, Florida 32399-1450



850/488-5534/SC 278-5534 Fax: 488-6975/SC 278-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

# INDEPENDENT AUDITOR'S REPORT ST. JOHNS COUNTY DISTRICT SCHOOL BOARD STUDENT TRANSPORTATION

We have examined management's assertion, included in its representation letter dated July 13, 2007, that the St. Johns County District School Board complied with State requirements governing the determination and reporting of the number of students transported for the fiscal year ended June 30, 2007. These requirements are found primarily in Chapter 1006, Part I, E., and Section 1011.68, Florida Statutes; State Board of Education Rules, Chapter 6A-3, Florida Administrative Code; and the *Student Transportation General Instructions* issued by the Department of Education. As discussed in the representation letter, management is responsible for the District's compliance with State requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants (AICPA) and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States and, accordingly, included examining, on a test basis, evidence about the District's compliance with the aforementioned State requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. The legal determination of the District's compliance with these requirements is, however, ultimately the responsibility of the Department of Education.

### **Compliance**

In our opinion, the St. Johns County District School Board complied, in all material respects, with State requirements governing the determination and reporting of the number of students transported for the fiscal year ended June 30, 2007.

The results of our examination disclosed noncompliance with State requirements. We considered this noncompliance in forming our opinion regarding management's assertion and it did not affect our opinion as stated above. All noncompliance disclosed by our examination procedures is discussed in SCHEDULE B. The impact of this noncompliance on the District's reported number of transported students is presented in SCHEDULE A and SCHEDULE B.

# Internal Control Over Compliance

In accordance with attestation standards established by the AICPA and *Government Auditing Standards*, we are required to report significant deficiencies in internal control detected during our examination and identify those considered to be material weaknesses. The purpose of our examination was to express an opinion on the District's compliance with State requirements and did not include expressing an opinion on the District's related internal controls. Accordingly, we express no such opinion. Due to its limited purpose, our examination would not necessarily identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses.<sup>1</sup> The noncompliance mentioned above, while indicative of certain control deficiencies<sup>1</sup>, is not considered indicative of material weaknesses in the District's internal controls related to the classification and reporting of transported students. The findings, populations, samples, and exception totals that pertain to noncompliance are presented in SCHEDULE A and SCHEDULE B.

The District's written response to this examination has not been subjected to our examination procedures, and accordingly, we express no opinion on it.

<sup>&</sup>lt;sup>1</sup><u>A control deficiency</u> in the entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance on a timely basis. <u>A significant deficiency</u> is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to comply with the aforementioned State requirements such that there is more than a remote likelihood that noncompliance that is more than inconsequential will not be prevented or detected by the entity's internal control. <u>A material weakness</u> is a significant deficiency, or combination of control likelihood that material noncompliance will not be prevented or detected by the entity's internal control.

This report is intended for the information of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the State Board of Education, the Department of Education, and the St. Johns County District School Board. Copies of this report are available pursuant to Section 11.45(4)(c), Florida Statutes, and its distribution is not limited.

Respectfully submitted,

W. Martin

David W. Martin, CPA February 29, 2008

# **SCHEDULE A**

# St. Johns County District School Board Student Transportation POPULATIONS, SAMPLES, AND TEST RESULTS

For the Fiscal Year Ended June 30, 2007

Description	Number of <u>Vehicles</u>	% of <u>Pop.</u>	No. of Students <u>Transp.</u>	% of Pop. <u>(Sample)</u>
Population <sup>1</sup> Sample <sup>2</sup>	353	- 100.00%	29,443 278	100.00% 0.94%
<u>General Test Results – Non-Sample Student</u> With Exceptions <sup>3</sup> Net Audit Adjustments	<u>-</u> -	- -	0 0	NM NM
<u>Detailed Test Results - Sample Students</u> With Exceptions <sup>3</sup> Net Audit Adjustments	- -	-	6 (2)	(2.16%) (0.72%)
<u>Combined Test Results - Sample and Non-S</u> With Exceptions <sup>3</sup> Net Audit Adjustments	ample Students - -	-	6 (2)	NM NM

NM - Not Meaningful

<sup>2</sup> See NOTE B.

<sup>&</sup>lt;sup>1</sup> The population figures for students are the totals of the figures reported for each survey conducted for the fiscal year ended June 30, 2007. The District reported 29,443 students in the following ridership categories: 593 in IDEA (K-12), Weighted; 6 in IDEA (K-12), Unweighted; 164 in IDEA (PK), Weighted; 7 in Teenage Parents and Infants; 990 in Hazardous Walking; 27,683 in Two Miles or More. The District also reported operating a total of 353 buses. (IDEA stands for Individuals with Disabilities Education Act.)

<sup>&</sup>lt;sup>3</sup> Students with exceptions are those with exceptions affecting their ridership classification. Students cited only for incorrect reporting days-in-term are not included.

# SCHEDULE B

### St. Johns County District School Board Student Transportation FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2007

### **Overview**

Management is responsible for determining and reporting the number of students transported in compliance with State requirements. These requirements are found primarily in Chapter 1006, Part I, E., and Section 1011.68, Florida Statutes; State Board of Education Rules, Chapter 6A-3, Florida Administrative Code; and the *Student Transportation General Instructions* issued by the Department of Education. The St. Johns County District School Board complied, in all material respects, with State requirements governing the determination and reporting of students transported for the fiscal year ended June 30, 2007. All noncompliance disclosed by our examination procedures is discussed below and requires management's attention and action, as recommended on page 42.

### **Findings**

Our examination procedures included both general tests and detailed tests. Our general tests included inquiries concerning the District's transportation of students and verification that a bus driver's report existed for each bus reported in a survey. Our detailed tests involved verification of the specific ridership categories reported for students sampled from the October, February, and June surveys. Adjusted students who were in more than one survey are accounted for by survey. For example, a student sampled twice (i.e., once for the October survey and once for the February survey) will be presented in our findings as two sample students.

# **Detailed Tests/Sample Students**

1. [Ref. 51] <u>The IEP for one student in IDEA (K-12), Weighted did not document</u> that the student met one of the five criteria required for weighted classification. However, the student lived more than two miles from school and was eligible to be reported in Two Miles or More. We made the following audit adjustment:

October 2006 Survey	
90 Days-in-Term	
IDEA (K-12), Weighted	(1)
Two Miles or More	<u>1</u>

Students Transported Net Audit <u>Adjustments</u>

0

# SCHEDULE B (Continued)

# St. Johns County District School Board Student Transportation FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2007

<u>Findings</u>	Students Transported Net Audit <u>Adjustments</u>
Detailed Tests/Sample Students (Continued)	
2. [Ref. 52] <u>The bus driver reports for two students in the October survey</u> indicated that the students did not ride the bus during that survey's 11-day window; consequently, they were not eligible for State transportation funding. We made the following audit adjustment:     October 2006 Survey   90 Days-in-Term     Two Miles or More   (2)	(2)
3. [Ref. 53] <u>Three students were reported incorrectly in IDEA (K-12), Weighted</u> (one in the February survey and two in the June survey). The students were PK and should have been reported in IDEA (PK), Weighted. We made the following audit adjustments:	
February 2007 Survey90 Days-in-TermIDEA (K-12), WeightedIDEA (PK), Weighted1June 2007 Survey	
16 Days-in-Term(2)IDEA (K-12), Weighted2IDEA (PK), Weighted2	<u>0</u>
Net Audit Adjustments – Detailed Tests/Sample Students	<u>(2</u> )

# SCHEDULE C

#### St. Johns County District School Board Student Transportation RECOMMENDATIONS AND REGULATORY CITATIONS For the Figeal Year Ended June 30, 2007

For the Fiscal Year Ended June 30, 2007

# Recommendations

<u>We recommend</u> that management exercise more care and take corrective action, as appropriate, to ensure that: (1) transported students are reported in the correct ridership categories; and (2) only those students who are enrolled in school during a survey and are transported by the District at least once during that survey's 11-day window are reported with each survey's results.

The absence of statements in this report regarding practices and procedures followed by the District should not be construed as acceptance, approval, or endorsement of those practices and procedures. Additionally, the specific nature of this report does not limit or lessen the District's obligation to comply with all State requirements governing student transportation.

# **Regulatory Citations**

Chapter 1006, Part I, E., F.S. ...... Transportation of Public K-12 Students Section 1011.68, F.S. ...... Funds for Student Transportation Chapter 6A-3, F.A.C. ..... Transportation Student Transportation General Instructions

# SCHEDULE D

### St. Johns County District School Board Student Transportation SUMMARY OF MANAGEMENT'S RESPONSE For the Fiscal Year Ended June 30, 2007

Management agreed with our findings and recommendations.

A copy of management's response may be found on page 46 of this report.

### St. Johns County District School Board Student Transportation **NOTES TO SCHEDULES** For the Fiscal Year Ended June 30, 2007

### NOTE A - SUMMARY

A summary discussion of the significant features of student transportation and related areas follows:

### 1. <u>Student Eligibility</u>

Any student who is transported by bus must meet one or more of the following conditions in order to be eligible for State transportation funding: live two or more miles from school, be physically handicapped, be a Career Education or Exceptional student who is transported from one school center to another where appropriate programs are provided, or meet the criteria for hazardous walking specified in Section 1006.23(4), Florida Statutes.

# 2. <u>Transportation in St. Johns County</u>

For the fiscal year ended June 30, 2007, the District received approximately \$6.9 million in State transportation funding. The District's transportation reporting by survey was as follows:

Survey	No. of	No. of
Period	Vehicles	<u>Students</u>
L 1 0007	0	0
July 2006	0	0
October 2006	161	14,403
February 2007	156	14,856
June 2007	<u>36</u>	<u>184</u>
Total	<u>353</u>	<u>29,443</u>

### 3. <u>Statutes and Rules</u>

The following statutes and rules are of significance to the District's administration of student transportation:

Chapter 1006, Part I, E., F.S. ...... Transportation of Public K-12 Students Section 1011.68, F.S. ...... Funds for Student Transportation Chapter 6A-3, F.A.C. ...... Transportation St. Johns County District School Board Student Transportation **NOTES TO SCHEDULES** For the Fiscal Year Ended June 30, 2007

### NOTE B - SAMPLING

Our examination procedures provided for the selection of samples of buses and students, using statistical and judgmental methods, for testing the number of students transported as reported to the Department of Education for the fiscal year ended June 30, 2007. Our sampling process was designed to facilitate the performance of appropriate examination procedures to test the District's compliance with State requirements governing students transported.

#### **MANAGEMENT'S RESPONSE**

St. Johns County School District 40 Orange Street St. Augustine, Florida 32084 (904) 819-7500 www.stjohns.k12.fl.us

Joseph G. Joyner, Ed.D. Superintendent



April 3, 2008

Mr. David W. Martin, CPA Auditor General - State of Florida G74 Claude pepper Building 111 West Madison Street Tallahassee, Florida 32399-1450

Dear Mr. Martin,

On February 29, 2008 you provided a draft of your examination of our full-time equivalent students (FTE) for the fiscal year ended June 30, 2007.

We have reviewed the FTE audit and will exercise more care and take corrective action as appropriate to ensure that:

#### 1. Teachers

Teachers complete all in-service training pursuant to their in-service training time lines.

Teachers are properly certified or, if out-of-field, have timely School Board approval to teach out-of-field. Parents of students taught by out-of-field teachers are properly notified of the teachers' out-of-field status.

#### 2. Students

Eligible courses are reported for funding in the English for Speakers of Other Languages (ESOL) program and only eligible students who are in attendance and membership for a particular survey are reported for FEFP Funding. Students are reported in the proper FEFP funding categories and have adequate documentation to support reporting, particularly with regards to students in ESOL and Exceptional education.

On-campus instruction of students in on-the-job training (OJT) is funded prior to their off-site OJT time. Time cards for OJT students are retained in readily accessible files.

The St. Johns County School Distric		

School Board	Beverly Slough District 1	Tommy Allen District 2	Bill Mignon District 3	Bill Fehling District 4	Carla Wright District 5	
	Distance 1	and the second second		is is in the t	in the test of	

Page Two - Mr. David W. Martin, CPA Auditor General - State of Florida

#### 3. FTE Calculations for July 2006 and June 2007 Surveys

The number of instructional minutes and the correct number of daysin-term are correctly determined prior to reporting students' course schedules.

#### 4. Transportation

We have also received your comments regarding Florida Education Finance Program (FEFP) transportation calculations and will exercise more care and take corrective action to ensure that:

- 1. Transported students who are enrolled in school and attending during the survey period are reported with that survey's results.
- 2. The number of students reported in each ridership category is in agreement with supporting detailed records.

Thank you for your assistance.

Sincerely,

Joseph G. Joyner, Ed.D Superintendent of Schools

JGJ/vm

Cc: Conley Weiss, Chief Financial Officer Tom Schwarm, Senior Director of School Operations

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