CLAY COUNTY DISTRICT SCHOOL BOARD

Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students

and

Student Transportation

For the Fiscal Year Ended

June 30, 2008





BOARD MEMBERS AND SUPERINTENDENT

Clay County District School Board members and the Superintendent of Schools who served during the 2007-08 fiscal year are listed below:

	District
	<u>No.</u>
Carol A. Valencourt	1
Carol Y. Studdard, Chair	2
Charles E. Van Zant, Jr.	3
Wayne Bolla	4
Lisa B. Graham	5

David Owens, Superintendent

The examination team leader was Jeremy A. Riggins, CPA. The examination was supervised by J. David Hughes, CPA. Please address inquiries regarding this report to Joseph L. Williams, CPA, Audit Manager, via e-mail at joewilliams@aud.state.fl.us or by telephone at (850) 414-9941.

This report and other audit reports prepared by the Auditor General can be obtained on our Web site <u>www.myflorida.com/audgen</u>; by telephone at (850) 487-9024; or by mail at G74 Claude Pepper Building, 111 West Madison Street, Tallahassee, Florida 32399-1450.

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Clay County District School Board Full-Time Equivalent (FTE) Students and Student Transportation LIST OF ABBREVIATIONS For the Fiscal Year Ended June 30, 2008

- IEP Individual Educational Plan
- **ESE** Exceptional Student Education
- LEP Limited English Proficient
- FES Fluent English Speaking
- ESOL English for Speakers of Other Languages
- \mathbf{PK} Prekindergarten
- OJT On-the-Job Training
- IDEA Individuals with Disabilities Education Act



DAVID W. MARTIN, CPA AUDITOR GENERAL AUDITOR GENERAL State of Florida

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PHONE: 850-488-5534 Fax: 850-488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT CLAY COUNTY DISTRICT SCHOOL BOARD FULL-TIME EQUIVALENT (FTE) STUDENTS

We have examined management's assertion, included in its representation letter dated August 12, 2008, that the Clay County District School Board complied with State requirements governing the determination and reporting of the number of full-time equivalent (FTE) students under the Florida Education Finance Program (FEFP) for the fiscal year ended June 30, 2008. These requirements are found primarily in Sections 1011.60, 1011.61, and 1011.62, Florida Statutes; State Board of Education Rules, Chapter 6A-1, Florida Administrative Code; and the *FTE General Instructions* issued by the Department of Education. As discussed in the representation letter, management is responsible for the District's compliance with State requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants (AICPA) and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States and, accordingly, included examining, on a test basis, evidence about the District's compliance with the aforementioned State requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. The legal determination of the District's compliance with these requirements is, however, ultimately the responsibility of the Department of Education.

Compliance

Our examination procedures disclosed the following material noncompliance: We noted exceptions involving 49 of the 252 students in our ESOL sample and 38 of the 265 students in our ESE Support Levels 4 and 5 sample. These

exceptions involved reporting errors or records that were not properly and accurately prepared or were missing and could not be located.¹

In our opinion, except for the material noncompliance mentioned above involving the reporting of, and the preparation and maintenance of supporting documentation for, students in ESOL and ESE Support Levels 4 and 5, the Clay County District School Board complied, in all material respects, with State requirements governing the determination and reporting of the number of full-time equivalent (FTE) students under the Florida Education Finance Program (FEFP) for the fiscal year ended June 30, 2008.

The results of our examination disclosed other noncompliance with the aforementioned State requirements, in addition to the material noncompliance mentioned above. We considered this other noncompliance in forming our opinion regarding management's assertion and it did not affect our opinion as stated above. All of the noncompliance disclosed by our examination procedures is discussed in SCHEDULE D. The impact of that noncompliance on the District's reported number of full-time equivalent (FTE) students is presented in SCHEDULE A, SCHEDULE B, SCHEDULE C, and SCHEDULE D.

Internal Control Over Compliance

In accordance with attestation standards established by the AICPA and *Government Auditing Standards*, we are required to report significant deficiencies in internal control detected during our examination and identify those considered to be material weaknesses. The purpose of our examination was to express an opinion on the District's compliance with State requirements and did not include expressing an opinion on the District's related internal controls. Accordingly, we express no such opinion. Due to its limited purpose, our examination would not necessarily identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses.² However, the material noncompliance mentioned above is indicative of significant deficiencies considered to be material weaknesses in the District's internal controls related to the reporting of, and the preparation and maintenance of supporting documentation for, students in ESOL and ESE Support Levels 4 and 5. Other noncompliance disclosed by our examination procedures is indicative of control deficiencies², and is also presented herein. The findings, populations, samples, and exception totals that pertain to material and other noncompliance are presented in SCHEDULE A and SCHEDULE D.

¹ For ESOL, see SCHEDULE D, finding Nos. 3, 4, 7, 12, 16, 20, 21, 22, 23, 24, 29, 32, 33, 34, 37, 41, 42, 43, 44, 46, 47, 52, and 54. For ESE Support Levels 4 and 5, see SCHEDULE D, finding Nos. 2, 6, 13, 19, 25, 28, 35, 38, 39, 40, 49, 50, 51, 55, 56, and 57.)

 $^{^{2}}$ A <u>control deficiency</u> in the entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance on a timely basis. A <u>significant deficiency</u> is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to comply with the aforementioned State requirements such that there is more than a remote likelihood that noncompliance that is more than inconsequential will not be prevented or detected by the entity's internal control. A <u>material weakness</u> is a significant deficiency, or combination of significant deficiencies, that results in a more than remote likelihood that material noncompliance will not be prevented or detected by the entity's internal control.

The District's written response to this examination has not been subjected to our examination procedures and, accordingly, we express no opinion on it.

Pursuant to Section 11.45(4), Florida Statutes, this report is a public record and its distribution is not limited. Attestation standards established by the AICPA require us to indicate that this report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the State Board of Education, the Department of Education, and applicable District management and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

2 W. Martes

David W. Martin, CPA January 8, 2009

SCHEDULE A

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **POPULATIONS, SAMPLES, AND TEST RESULTS** For the Fiscal Year Ended June 30, 2008

Number % Number % of Number of % of of of Students Pop. **Unweighted** Pop. of **Description**¹ Schools Pop. (w/Exceptions) (Sample) FTE^2 (Sample) 1. Basic Population³ 37 100.00% 18,578 100.00% 26,990.5600 100.00% Sample Size⁴ 18 48.65% 215 1.16% 181.7772 0.67% Students w/Exceptions -(0)(0.00%)_ -_ Net Audit Adjustments⁵ -_ _ 38.2778 _ 2. Basic with ESE Services Population³ 4.172 100.00% 7,460.9600 100.00% 38 100.00% Sample Size⁴ 19 179 50.00% 4.29% 158.1110 2.12% Students w/Exceptions (1) (0.56%)-_ Net Audit Adjustments⁵ -12.6047 _ _ _ 3. ESOL Population³ 30 100.00% 335 100.00% 313.2500 100.00% Sample Size⁴ 252 16 53.33% 75.22% 179.9919 57.46% Students w/Exceptions -(49)(19.44%)_ _ Net Audit Adjustments⁵ -(35.2762)_ _ _ 4. ESE Support Levels 4 and 5 Population³ 29 100.00% 343 100.00% 307.0800 100.00% Sample Size⁴ 16 55.17% 265 77.26% 196.5540 64.01% Students w/Exceptions (38)(14.34%) -_ _ Net Audit Adjustments⁵ -_ (14.6015)_ -5. Career Education 9-12 Population³ 8 100.00% 100 100.00% 927.7800 100.00% Sample Size⁴ 5 62.50% 83 83.00% 30.0827 3.24% Students w/Exceptions (1.20%)_ (1)_ _ Net Audit Adjustments⁵ -(2.0683)_ ------All Programs Population³ 38 100.00% 23,528 100.00% 35,999.6300 100.00% Sample Size⁴ 19 994 2.07% 50.00% 4.23% 746.5168 Students w/Exceptions (89)(8.95%)--_ Net Audit Adjustments⁵ -(1.0635)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **POPULATIONS, SAMPLES, AND TEST RESULTS** For the Final Year Finded June 30, 2008

For the Fiscal Year Ended June 30, 2008

Description ¹	Number of <u>Schools</u>	% of <u>Pop.</u>	Number of Teachers <u>(w/Exceptions)</u>	% of Pop. <u>(Sample)</u>
<u>Teachers</u> Population ³ Sample Size ⁴	38 19	100.00% 50.00%	704 221	100.00% 31.39%
Teachers w/Exceptions	-	-	(15)	(6.79%)

¹ See NOTE A6.

⁴ See NOTE B.

² Unweighted full-time equivalent (FTE) students represents FTE prior to the application of the applicable cost factor for each program. (See SCHEDULE B and NOTE A4.)

³ The population shown for the number of schools is the total number of schools in the District which offered the courses in the program specified (i.e., Basic, ESOL, ESE, and Career Education). The population shown for the number of students is the total number of students in each program at the schools in our sample. Our Career Education sample was limited to those students who participated in OJT. The population shown for full-time equivalent (FTE) students is the total FTE for all of the District's schools (sample schools plus nonsample schools) as reported for each survey conducted for the fiscal year ended June 30, 2008. The population shown for teachers is the total number of teachers at schools in our sample who taught courses in ESE or Career Education or taught courses to LEP students. (See NOTE A5.)

⁵ Our audit adjustments present the net effects of noncompliance disclosed by our examination procedures, including those related to our tests of teacher certification. Our audit adjustments generally reclassify reported FTE to Basic education, except for noncompliance involving a student's enrollment or attendance, in which case the reported FTE is taken to zero.

SCHEDULE B

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students EFFECT OF AUDIT ADJUSTMENTS ON WEIGHTED FTE (For Illustrative Purposes Only)

For the Fiscal Year Ended June 30, 2008

No. Program ¹	Net Audit <u>Adjustment</u> ²	Cost <u>Factor</u>	Weighted <u>FTE</u> ³
101 Basic K-3	4.7385	1.048	4.9659
102 Basic 4-8	13.0725	1.000	13.0725
103 Basic 9-12	20.4668	1.066	21.8176
111 Grades K-3 with ESE Services	10.4375	1.048	10.9385
112 Grades 4-8 with ESE Services	.6672	1.000	.6672
113 Grades 9-12 with ESE Services	1.5000	1.066	1.5990
130 ESOL	(35.2762)	1.200	(42.3314)
254 ESE Support Level 4	(6.1047)	3.625	(22.1295)
255 ESE Support Level 5	(8.4968)	5.062	(43.0108)
300 Career Education 9-12	<u>(2.0683</u>)	1.119	<u>(2.3144</u>)
Total	<u>(1.0635</u>)		<u>(56.7254</u>)

¹ See NOTE A6.

² These adjustments are for <u>un</u>weighted FTE. (See SCHEDULE C.)

³ Weighted FTE adjustments are presented for illustrative purposes only; they do not take special program caps or allocation factors into consideration and are not intended to indicate the FTE used to compute the dollar value of audit adjustments. That computation is the responsibility of the Department of Education. (See NOTE A4.)

SCHEDULE C

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **AUDIT ADJUSTMENTS BY SCHOOL** For the Fiscal Year Ended June 30, 2008

		<u>Audit Ac</u>	ljustments ¹	D 1
No. Program	District- <u>Wide</u>	<u>#0111</u>	<u>#0232</u>	Balance <u>Forward</u>
101 Basic K-3			2.7612	2.7612
102 Basic 4-8	.0817		1.4204	1.5021
103 Basic 9-12	.8294			.8294
111 Grades K-3 with ESE Services				.0000
112 Grades 4-8 with ESE Services				.0000
113 Grades 9-12 with ESE Services				.0000
130 ESOL	(.9111)		(4.1816)	(5.0927)
254 ESE Support Level 4				.0000
255 ESE Support Level 5		(.1200)		(.1200)
300 Career Education 9-12	<u></u>	<u></u>	<u></u>	<u>.0000</u>
Total	.0000	<u>(.1200</u>)	<u>.0000</u>	<u>(.1200</u>)

¹ These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

<u>SCHEDULE C</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students AUDIT ADJUSTMENTS BY SCHOOL For the Fiscal Year Ended June 30, 2008

Audit Adjustments1

		<u>Addit Adjustitients</u>				
Program <u>No.</u>	Brought <u>Forward</u>	<u>#0241</u>	<u>#0252</u>	<u>#0261</u>	<u>#0311</u>	Balance <u>Forward</u>
101	2.7612	1.2704				4.0316
102	1.5021	.1834		2.1404	.6838	4.5097
103	.8294		1.6680			2.4974
111	.0000					.0000
112	.0000				.6672	.6672
113	.0000					.0000
130	(5.0927)	(1.4538)	(1.6680)	(2.1404)	(.6838)	(11.0387)
254	.0000	(1.0000)			(.6672)	(1.6672)
255	(.1200)	1.0000	(.1100)			.7700
300	<u>.0000</u>	<u></u>	<u></u>	<u></u>	<u></u>	<u>.0000</u>
Total	<u>(.1200</u>)	<u>.0000</u>	<u>(.1100</u>)	<u>.0000</u>	.0000	<u>(.2300</u>)

¹ These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

<u>SCHEDULE C</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **AUDIT ADJUSTMENTS BY SCHOOL** For the Fiscal Year Ended June 30, 2008

_	Audit Adjustments ¹					
Program <u>No.</u>	Brought <u>Forward</u>	<u>#0341</u>	<u>#0351</u>	<u>#0391</u>	<u>#0401</u>	Balance <u>Forward</u>
101	4.0316				.2500	4.2816
102	4.5097		1.4008		.9202	6.8307
103	2.4974	1.3676		3.1272		6.9922
111	.0000				.5000	.5000
112	.6672					.6672
113	.0000					.0000
130	(11.0387)	(1.3676)	(1.4008)	(1.1256)	(1.1702)	(16.1029)
254	(1.6672)			(1.0000)		(2.6672)
255	.7700			1.0000	(.5000)	1.2700
300	<u>.0000</u>	<u></u>	<u></u>	<u>(2.0683</u>)	<u></u>	<u>(2.0683</u>)
Total	<u>(.2300</u>)	.0000	<u>.0000</u>	<u>(.0667</u>)	.0000	<u>(.2967</u>)

¹ These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

SCHEDULE C (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students AUDIT ADJUSTMENTS BY SCHOOL For the Fiscal Year Ended June 30, 2008

Audit Adjustments1

_	_	<u>Addit Adjustitients</u>				
Program <u>No.</u>	Brought <u>Forward</u>	<u>#0431</u>	<u>#0481</u>	<u>#0501</u>	<u>#0531</u>	Balance <u>Forward</u>
101	4.2816				.4569	4.7385
102	6.8307				2.3591	9.1898
103	6.9922	2.5854	1.0008			10.5784
111	.5000			1.0000		1.5000
112	.6672					.6672
113	.0000	1.0000				1.0000
130	(16.1029)	(2.5854)	(1.0008)		(2.8160)	(22.5051)
254	(2.6672)	(1.5000)	.0000	(.5000)		(4.6672)
255	1.2700	.5000	.0000	(.5000)		1.2700
300	(2.0683)	<u></u>	<u></u>	<u></u>	<u></u>	<u>(2.0683</u>)
Total	<u>(.2967</u>)	.0000	.0000	<u>.0000</u>	.0000	<u>(.2967</u>)

¹ These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

<u>SCHEDULE C</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **AUDIT ADJUSTMENTS BY SCHOOL** For the Fiscal Year Ended June 30, 2008

	Audit Adjustments ¹					
Program <u>No.</u>	Brought <u>Forward</u>	<u>#0551</u>	<u>#0591</u>	<u>#0611</u>	<u>#9001</u>	<u>Total</u>
101	4.7385					4.7385
102	9.1898		1.8404	2.0423		13.0725
103	10.5784	9.8884				20.4668
111	1.5000				8.9375	10.4375
112	.6672					.6672
113	1.0000	.5000				1.5000
130	(22.5051)	(8.8884)	(1.8404)	(2.0423)		(35.2762)
254	(4.6672)	(1.0000)			(.4375)	(6.1047)
255	1.2700	(.2668)			(9.5000)	(8.4968)
300	<u>(2.0683</u>)	<u></u>	<u></u>	<u></u>	<u></u>	<u>(2.0683</u>)
Total	<u>(.2967</u>)	<u>.2332</u>	<u>.0000</u>	<u>.0000</u>	<u>(1.0000</u>)	<u>(1.0635</u>)

¹ These adjustments are for <u>un</u>weighted FTE. (See NOTE A4.)

SCHEDULE D

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Overview

Management is responsible for determining and reporting the number of full-time equivalent (FTE) students under the Florida Education Finance Program (FEFP) in compliance with State requirements. These requirements are found primarily in Sections 1011.60, 1011.61, and 1011.62, Florida Statutes; State Board of Education Rules, Chapter 6A-1, Florida Administrative Code; and the *FTE General Instructions* issued by the Department of Education. Except for the material noncompliance involving the reporting of, and the preparation and maintenance of supporting documentation for, students in ESOL and ESE Support Levels 4 and 5, the Clay County District School Board complied, in all material respects, with State requirements governing the determination and reporting of FTE for the fiscal year ended June 30, 2008. All noncompliance disclosed by our examination procedures is discussed below and requires management's attention and action, as recommended on page 30.

Findings

Our examination included the July and October 2007 surveys and the February and June 2008 surveys (see NOTE A5). Unless otherwise specifically stated, the findings and audit adjustments presented herein are for the October 2007 survey or the February 2008 survey or both. Accordingly, our findings do not mention specific surveys unless necessary for a complete understanding of the instances of noncompliance being disclosed.

District-Wide

Ineligible ESOL Courses

1. [Ref. 149] Our examination procedures include an automated test to compare the course numbers reported in program No. 130 (ESOL) against the course numbers that have been designated for that program by the Department of Education (DOE). The results of this test disclosed that seven courses reported in ESOL by the District were ineligible for such reporting. We made the following audit adjustment:

102 Basic 4-8	.0817	
103 Basic 9-12	.8294	
130 ESOL	<u>(.9111</u>)	<u>.0000</u>

.0000

The accompanying notes are an integral part of this schedule.

Net Audit Adjustments (Unweighted FTE)

<u>SCHEDULE D</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

<u>Findings</u>	Net Audit Adjustments <u>(Unweighted FTE)</u>
R. C. Bannerman Learning Center (#0111)	
 [Ref. 11101] <u>The homebound instructional log for one ESE student in the Hospital and Homebound program indicated that the student was not provided instruction until after the February survey and should not have been included with the survey's results. We made the following audit adjustment:</u> 255 ESE Support Level 5 (.1200) 	<u>(.1200)</u>
	<u>(.1200</u>)
Grove Park Elementary School (#0232) 3. [Ref. 23201] The parents of four LEP students in the October 2007 survey were not notified of the students' ESOL-placement until February 1, 2008. Parental notification should occur at the time of placement. We made the following audit adjustment: 101 Basic K-3 1.3806 102 Basic 4-8 4685 	, ,
130 ESOL (1.8491)	.0000
4. [Ref. 23202] <u>The LEP Student Plans for the 2007-08 school year for three students</u> were missing and could not be located. We also noted that the parents of one of the students were not notified of the student's ESOL-placement until February 1, 2008. Parental notification should occur at the time of placement. We made the following audit adjustment:	
101 Basic K-31.3806102 Basic 4-8.4685130 ESOL(1.8491)	.0000

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings

Net Audit Adjustments (Unweighted FTE)

Grove Park Elementary School (#0232) (Continued)

5. [Ref. 23271/72] <u>Two teachers taught Primary Language Arts to classes that</u> included one LEP student each, but were not properly certified to teach LEP students and were not approved by the School Board to teach such students out-of-field. We also noted that the parents of the students concerned were not notified of the teachers' out-of-field status. We made the following audit adjustments:

<u>Ref. 23271</u> 102 Basic 4-8 130 ESOL	.1834 <u>(.1834</u>)	.0000
<u>Ref. 23272</u> 102 Basic 4-8 130 ESOL	.3000 (.3000)	<u>.0000</u>

.0000

W. E. Cherry Elementary School (#0241)

6.	[Ref. 24101] One ESE student was not reported in accordance with	the student's	
<u>Matri</u>	x of Services form. We made the following audit adjustment:		
	254 ESE Support Level 4255 ESE Support Level 5	(1.0000) <u>1.0000</u>	.0000
7. <u>supp</u> o	[Ref. 24102] The file for one LEP student did not contain d		
the fo	ollowing audit adjustment:		
	101 Basic K-3 130 ESOL	.9204 <u>(.9204</u>)	.0000

Net Audit

SCHEDULE D (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Adjustments **Findings** (Unweighted FTE) W. E. Cherry Elementary School (#0241) (Continued) 8. [Ref. 24171] One teacher taught Primary Language Arts to a class that included one LEP student, but was not properly certified to teach LEP students and was not approved by the School Board to teach such students out-of-field. We also noted that the parents of this student were not notified of the teacher's out-of-field status. We made the following audit adjustment: 101 Basic K-3 .2500 130 ESOL (.2500).0000 9. [Ref. 24172] One teacher taught Primary Language Arts to a class that included one LEP student during the school term covered by the October survey, but was not properly certified to teach LEP students and was not approved by the School Board to teach such students out-of-field until December 20, 2007, after the October reporting survey. We made the following audit adjustment: 101 Basic K-3 .1000 130 ESOL .0000 <u>(.1000</u>) [Ref. 24173] One teacher taught Language Arts and Math to classes that included 10. one LEP student. The teacher was not properly certified to teach Language Arts to LEP students and was not approved by the School Board to teach such students out-of-field. We also noted that: (a) the teacher had not completed the in-service training required to teach Math to LEP students (the teacher had earned only 58 of the 60 in-service training points required in ESOL strategies, pursuant to the teacher's in-service training timeline); and (b) the parents of the LEP student concerned were not notified of the teacher's out-offield status. We made the following audit adjustment: 102 Basic 4-8 .1834 130 ESOL (.1834) .0000

.0000

Net Audit Adjustments (Unweighted FTE)

SCHEDULE D (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings

Orange Park High School (#0252)

11. [Ref. 25271] <u>One teacher taught Math to a class that included two LEP students</u>, but had earned none of the 60 in-service training points required in ESOL strategies, pursuant to the teacher's in-service training timeline. Since the students are cited and adjusted in finding No. 12 (Ref. 25201), no audit adjustment was made here.

.0000

12. [Ref. 25201] We noted the following exceptions involving three LEP students: the files for two students did not contain documentation justifying the students' continued ESOL-placement for a fourth or sixth year, respectively, and the English language proficiency of the third student, who was reported in the October survey, was not assessed until after that survey. We made the following audit adjustment:

103 Basic 9-12	1.5012	
130 ESOL	<u>(1.5012</u>)	.0000

13. [Ref. 25202] <u>The homebound instructional time and FTE for one student in the</u> <u>Hospital and Homebound program was over-stated.</u> The student was reported for 360 <u>minutes or .1200 FTE, but should have been reported for only 30 minutes or .0100 FTE,</u> <u>pursuant to the homebound instructor's contact logs.</u> We made the following audit <u>adjustment:</u>

255 ESE Support Level 5 (.1100) (.1100)

14. [Ref. 25272] <u>One teacher taught Language Arts to a class that included one LEP</u> student, but was not properly certified to teach LEP students and was not approved by the School Board to teach such students out-of-field. We also noted that the parents of this student were not notified of the teacher's out-of-field status. We made the following audit adjustment:

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings	Net Audit Adjustments <u>(Unweighted FTE)</u>
Orange Park High School (#0252) (Continued)	
103 Basic 9-12 .0834 130 ESOL (.0834)	.0000
15. [Ref. 25273] <u>One teacher taught Biology, but was not properly certified and was</u> not approved by the School Board to teach Biology out-of-field. We also noted that: (a) the parents of the students concerned were not notified of the teacher's out-of-field status and (b) the teacher had not earned the number of in-service training points required in ESOL strategies, pursuant to the teacher's in-service training timeline. We made the following audit adjustment:	
103 Basic 9-12 .0834 130 ESOL (.0834)	<u>.0000</u> <u>(.1100</u>)
Doctors Inlet Elementary School (#0261)	
 16. [Ref. 26101] <u>The ESOL-placement of two students was not adequately supported.</u> <u>The students were FES and were placed in ESOL without an LEP Committee being</u> <u>convened to consider such placement. We made the following audit adjustment:</u> <u>102 Basic 4-8</u> <u>1.8404</u> <u>130 ESOL</u> <u>1.8404</u> <u>(1.8404)</u> 17. [Ref. 26171] <u>One teacher taught Primary Language Arts to a class that included</u> 	.0000
one LEP student, but was not properly certified to teach LEP students and was not approved by the School Board to teach such students out-of-field. We made the following audit adjustment:	
102 Basic 4-8 .3000 130 ESOL (.3000)	<u>.0000</u> .0000

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings

Net Audit Adjustments (Unweighted FTE)

Keystone Heights Junior/Senior High (#0311)

18. [Ref. 31171] <u>One teacher was not properly certified and was not approved by the</u> School Board to teach Science out-of-field. We also noted that the parents of the students concerned were not notified of the teacher's out-of-field status. Since the non-Basic student involved is cited in finding No. 19 (Ref. 31101), no audit adjustment was made <u>here</u>.

		.0000
19. [Ref. 31101] <u>One ESE student was not reported in accorda</u> <u>Matrix of Services form. We made the following audit adjustment</u> :	ance with the student's	
112 Grades 4-8 with ESE Services 254 ESE Support Level 4	.6672 <u>(.6672</u>)	.0000
20. [Ref. 31102] <u>The ESOL-placement of one student was not</u> <u>The student was FES and was placed in ESOL without an L</u>	EP Committee being	
convened to consider such placement. We made the following audit	<u>adjustment</u> :	
102 Basic 4-8 130 ESOL	.6838 <u>(.6838</u>)	<u>.0000</u>
		<u>.0000</u>
Clay High School (#0341)		
21. [Ref. 34101] <u>The files for two LEP students did not contain documentation</u> justifying the students' continued ESOL-placement for a fourth or fifth year, respectively. We made the following audit adjustment:		

103 Basic 9-12	1.3676	
130 ESOL	<u>(1.3676</u>)	.0000

.0000

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings

Net Audit Adjustments (Unweighted FTE)

.0000

.0000

Lakeside Junior High School (#0351)

22. [Ref. 35101] The ESOL-placement of two students was not adequately support	rted.
The students were FES and were placed in ESOL without an LEP Committee b	eing
convened to consider such placement. We made the following audit adjustment:	

102 Basic 4-8	1.4008	
130 ESOL	<u>(1.4008</u>)	.0000

Middleburg High School (#0391)

23. [Ref. 39101] The file for one LEP student did not contain evidence that the	
student's parents had been notified of the student's ESOL-placement. We made the	
following audit adjustment:	
103 Basic 9-12 .3752 130 ESOL (.3752)	

24. [Ref. 39102] <u>The file for one LEP student did not contain documentation</u> justifying the student's continued ESOL-placement for a fourth year. We made the following audit adjustment:

103 Basic 9-12	.7504	
130 ESOL	<u>(.7504</u>)	.0000

25. [Ref. 39103] <u>One ESE student was not reported in accordance with the student's</u> *Matrix of Services* form. We made the following audit adjustment:

254	ESE Support Level 4	(1.0000)	
255	ESE Support Level 5	1.0000	.0000

<u>SCHEDULE D</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings	Net Audit Adjustments <u>(Unweighted FTE)</u>		
Middleburg High School (#0391) (Continued)			
26. [Ref. 39104] The timecards for one Career Education student in OJT were missing			
and could not be located. We made the following audit adjustment:			
300 Career Education 9-12 (.0667)	(.0667)		
27. [Ref. 39171] One teacher was not properly certified and was not approved by the			
School Board to teach Career Education out-of-field. We also noted that the parents of			
the students concerned were not notified of the teacher's out-of-field status. We made the			
following audit adjustment:			
103 Basic 9-12 2.0016 300 Career Education 9-12 (2.0016)	<u>.0000</u>		
	<u>(.0667</u>)		
Ridgeview Elementary School (#0401)			
28. [Ref. 40101] One ESE student was not reported in accordance with the student's			
Matrix of Services form. We made the following audit adjustment:			
111 Grades K-3 with ESE Services.5000255 ESE Support Level 5(.5000)	.0000		
29. [Ref. 40102] The ESOL-placement of one student was not adequately supported.			
The student was FES and was placed in ESOL without an LEP Committee being			
convened to consider such placement. We made the following audit adjustment:			
102 Basic 4-8 .9202 130 ESOL (.9202)	.0000		

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings

Net Audit Adjustments (Unweighted FTE)

Ridgeview Elementary School (#0401) (Continued)

30. [Ref. 40171] <u>One teacher taught Primary Language Arts during the school term</u> covered by the February 2008 survey to a class that included one LEP student. The teacher was not properly certified to teach LEP students and was not approved by the School Board to teach such students out-of-field until May 15, 2008. We also noted that the parents of the LEP student concerned were not notified of the teacher's out-of-field status until May 15, 2008. We made the following audit adjustment:

101 Basic K-3	.2500	
130 ESOL	<u>(.2500</u>)	<u>.0000</u>

.0000

Ridgeview High School (#0431)

31. [Ref. 43172] <u>One non-certified teacher taught as a long-term substitute during the</u> school terms covered by the October and February surveys. Since there are no specific limitations placed on substitute teaching by law or rule, and since State Board of Education Rule 6A-1.0503, Florida Administrative Code, in particular, defines qualified instructional personnel but does not address the area of substitute teaching, we made no audit adjustment.

.0000

32. [Ref. 43101] <u>The files for two LEP students did not contain documentation</u> justifying the students' continued ESOL-placement for a fourth year. We made the following audit adjustment:

103 Basic 9-12	1.2510	
130 ESOL	<u>(1.2510</u>)	.0000

<u>SCHEDULE D</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings	Net Audit Adjustments <u>(Unweighted FTE)</u>
Ridgeview High School (#0431) (Continued)	
33. [Ref. 43102] The file for one LEP student did not contain documentation	
supporting the student's initial ESOL-placement or evidence that the student's parents had	
been notified of their child's ESOL-placement. We made the following audit adjustment:	
103 Basic 9-12 .6672 130 ESOL (.6672)	.0000
34. [Ref. 43103] The ESOL-placement of one student was not adequately supported.	
The student was FES and was placed in ESOL without an LEP Committee being	
convened to consider such placement. We made the following audit adjustment:	
103 Basic 9-12 .5838 130 ESOL (.5838)	.0000
35. [Ref. 43104] <u>Two ESE students were not reported in accordance with the students'</u>	
Matrix of Services forms. We made the following audit adjustment:	
113 Grades 9-12 with ESE Services 1.0000 254 ESE Support Level 4 (1.5000) 255 ESE Support Level 5 .5000	.0000
36. [Ref. 43171] One teacher taught Language Arts to a class that included one LEP	
student, but was not properly certified to teach LEP students and was not approved by the	
School Board to teach such students out-of-field. We also noted that the parents of this	
LEP student were not notified of the teacher's out-of-field status. We made the following	
audit adjustment:	
103 Basic 9-12 .0834 130 ESOL (.0834)	<u>.0000</u> .0000

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings

Net Audit Adjustments (Unweighted FTE)

Lake Asbury Junior High School (#0481)

37. [Ref. 48101] The files for two LEP students did not contain documentation	
justifying the students' continued ESOL-placement for a fourth or fifth year, respectively.	
We made the following audit adjustment:	

103 Basic 9-12	1.0008	0000
130 ESOL	<u>(1.0008</u>)	.0000
38. [Ref. 48102] The Matrix of Services form for one ESE str	udent incorrectly included	
one Special Considerations point for which the student was no	ot eligible. The point was	
designated for students having a total rating score of 21 points w	ith a Level 5 rating in four	
of the five Domains. The cited student had a Level 5 rating in o	nly three of the Domains.	
We made the following audit adjustment:		
254 ESE Support Level 4	1.0000	
255 ESE Support Level 5	<u>(1.0000</u>)	.0000
39. [Ref. 48103] One ESE student was not reported in acco	ordance with the student's	
Matrix of Services form. We made the following audit adjustment:		

254 ESE Support Level 4	(1.0000)	
255 ESE Support Level 5	<u>1.0000</u>	<u>.0000</u>

.0000

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings

Net Audit Adjustments (Unweighted FTE)

Tynes Elementary School (#0501)

40. [Ref. 50101] <u>Three ESE students were not reported in accordance with the</u> students' *Matrix of Services* forms. We made the following audit adjustment:

111 Grades K-3 with ESE Services254 ESE Support Level 4	1.0000 (1.0000)	
254 ESE Support Level 4255 ESE Support Level 5	(.5000) .5000	
254 ESE Support Level 4255 ESE Support Level 5	1.0000 <u>(1.0000</u>)	<u>.0000</u>

.0000

Thunderbolt Elementary School (#0531)

41. [Ref. 53101] The file for one LEP student did not	contain documentation	
justifying the student's continued ESOL-placement for a fourth ye	ear. We also noted that	
the student's LEP Student Plan for the 2007-08 school year was not	prepared until after the	
October survey. We made the following audit adjustment:		
102 Basic 4-8	.9970	
130 ESOL	<u>(.9970</u>)	.0000

42. [Ref. 53102] <u>The LEP Student Plan for the 2007-08 school year for one student was</u> not prepared until after the October survey. We made the following audit adjustment:

102 Basic 4-8	.4568	
130 ESOL	<u>(.4568</u>)	.0000

43. [Ref. 53103] <u>The file for one LEP student did not contain documentation</u> justifying the student's continued ESOL-placement for a fourth year. We made the following audit adjustment:

<u>SCHEDULE D</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

<u>Findings</u>	Net Audit Adjustments <u>(Unweighted FTE)</u>
Thunderbolt Elementary School (#0531) (Continued)	
102 Basic 4-8 .9053 130 ESOL (.9053)	.0000
44. [Ref. 53104] The file for one LEP student did not contain evidence that the	
student's parents had been notified of the student's ESOL-placement. We made the	
following audit adjustment:	
101 Basic K-3 .4569 130 ESOL (.4569)	<u>.0000</u>
	.0000
Fleming Island High School (#0551)	
45. [Ref. 55171] One teacher was not properly certified and was not approved by the	
School Board to teach English out-of-field. We also noted that the parents of the students	
concerned were not notified of the teacher's out-of-field status. The teacher was	
subsequently issued a certificate with the English subject area on December 28, 2007, after	
the October reporting survey. Since the only non-Basic student involved is cited in finding	
No. 49 (Ref. 55104), no audit adjustment was made here.	
	.0000
46. [Ref. 55101] The LEP Student Plans for four students were missing and could not	
be located. We made the following audit adjustment:	
103 Basic 9-12 2.2911 130 ESOL (2.2911)	.0000

<u>SCHEDULE D</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings

Net Audit Adjustments (Unweighted FTE)

Fleming Island High School (#0551) (Continued)

47.	[Ref. 55102] The LEP Student Plans for nine students were not com	<u>npleted until</u>	
<u>after t</u> ł	ne February reporting survey. We also noted that the files for four of	the students	
<u>did no</u>	t contain documentation justifying the students' continued ESOL-plac	ement for a	
<u>fourth</u>	year and one student's file did not contain documentation supporting t	the student's	
initial 1	ESOL-placement or evidence that the student's parents had been not	tified of the	
studen	's ESOL-placement. We made the following audit adjustment:		
	103 Basic 9-12 130 ESOL	6.5973 (6.5973)	.0000
48.	[Ref. 55103] The file for one ESE student did not contain a valid	IEP for the	
Octobe	er reporting survey. We made the following audit adjustment:		
	103 Basic 9-12	.5000	
	113 Grades 9-12 with ESE Services	<u>(.5000</u>)	.0000
49.	[Ref. 55104] The Matrix of Services form for one ESE student had re-	evisions and	
editing	marks throughout the form; consequently, we could not determine th	e validity or	
rating s	core of the Matrix form. We made the following audit adjustment:		
	113 Grades 9-12 with ESE Services254 ESE Support Level 4	1.0000 <u>(1.0000</u>)	.0000
50.	[Ref. 55105] The on-campus attendance records for one ESE studen	nt, who was	
<u>reporte</u>	ed for both on-campus instruction and intermittent homebound instru	uction, were	
missing	g and could not be located. We made the following audit adjustment:		
	255 ESE Support Level 5	<u>(.1868</u>)	(.1868)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings

Net Audit Adjustments (Unweighted FTE)

Fleming Island High School (#0551) (Continued)

51. [Ref. 55106] One ESE student was reported incorrectly for homebound
instruction of four hours (or .0800 FTE) in program No. 255 (ESE Support Level 5). The
student had returned to school prior to the reporting survey and should have been reported
for full-time, on-campus instruction of 25 hours or .5000 FTE in program No. 103 (Basic
9-12). We made the following audit adjustment:

103 Basic 9-12	.5000	
255 ESE Support Level 5	<u>(.0800</u>)	<u>.4200</u>

.2332

Argyle Elementary School (#0591)

52. [Ref. 59101] <u>The ESOL-placement of two students was not adequately supported.</u> The students were FES and were placed in ESOL without an LEP Committee being convened to consider such placement. We made the following audit adjustment:

102 Basic 4-8	1.8404	
130 ESOL	<u>(1.8404</u>)	.0000
		.0000

Oakleaf School (#0611)

53. [Ref. 61171] <u>One non-certified teacher taught as a long-term substitute for the</u> school terms covered by the October and February surveys. Since there are no specific limitations placed on substitute teaching by law or rule, and since State Board of Education Rule 6A-1.0503, Florida Administrative Code, in particular, defines qualified instructional personnel but does not address the area of substitute teaching, we made no audit adjustment.

.0000

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2008

Findings

Net Audit Adjustments (Unweighted FTE)

Oakleaf School (#0611) (Continued)

54. [Ref. 61101] The ESOL-placement of three students was not adequately supported. The students were FES and were placed in ESOL without an LEP Committee being convened to consider such placement. We made the following audit adjustment:

102 Basic 4-8	2.0423	
130 ESOL	<u>(2.0423</u>)	<u>.0000</u>

.0000

.0000

Clay County Superintendent's Office (#9001)

254 ESE Support Level 4

55. [Ref. 900101] Two ESE students were not in attendance during the October
reporting survey and should not have been included with the survey's results. We also
noted that: (a) the Matrix of Services form covering the October survey for one of the
students included three Special Consideration points for which the student was not eligible
and (b) the file for the other student did not contain a valid IEP and the student's Matrix
form also included three Special Consideration points for which the student was not
eligible. (In both cases, the Special Consideration points were for PK students earning less
than .5000 FTE. The cited students each earned a full .5000 FTE.) We made the
following audit adjustment:

	254 ESE Support Level 4	.5000	
	255 ESE Support Level 5	<u>(1.5000)</u>	(1.0000)
56.	[Ref. 900102] The file for one ESE student did not contain a Matrix of	of Services form	
coverin	ng the February survey. We made the following audit adjustment:		
	111 Grades K-3 with ESE Services	.5000	

The accompanying notes are an integral part of this schedule.

(.5000)

Net Audit

SCHEDULE D (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **FINDINGS AND AUDIT ADJUSTMENTS** For the Fiscal Year Ended June 30, 2008

Findings	Adjustments (Unweighted FTE)
Clay County Superintendent's Office (#9001) (Continued)	
57. [Ref. 900103] The Matrix of Services forms for 19 ESE students incorrectly included	
three Special Consideration points for which the students were not eligible. The Special	
Consideration points were for PK students earning less than .5000 FTE. The cited	
students each earned a full .5000 FTE. We made the following audit adjustment:	
111 Grades K-3 with ESE Services 7.5000 254 ESE Support Level 4 .5000 255 ESE Support Level 5 (8.0000)	.0000
58. [Ref. 900171] One teacher who taught Prekindergarten Disabilities (course no.	
7650130) did not hold a Florida teaching certificate, and was not otherwise qualified to	
teach. We made the following audit adjustment:	
111 Grades K-3 with ESE Services.9375254 ESE Support Level 4(.9375)	.0000
	<u>(1.0000</u>)
	<u>(1.0635</u>)

SCHEDULE E

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **RECOMMENDATIONS AND REGULATORY CITATIONS** For the Fiscal Year Ended June 30, 2008

Recommendations

We recommend that management exercise more care and take corrective action, as appropriate, to ensure that: (1) students are reported in the proper funding categories and have adequate documentation to support that reporting, particularly with regard to students in ESE and ESOL; (2) *LEP Student Plans* and *Matrix of Services* forms are appropriately reviewed and updated; (3) teachers are properly certified or, if out-of- field, have timely School Board approval to teach out-of-field; (4) the parents of students taught by out-of-field teachers are properly notified of the teachers' out-of-field status prior to survey; and (5) teachers earn in-services training points in ESOL strategies, in accordance with their in-service training timelines.

The absence of statements in this report regarding practices and procedures followed by the District should not be construed as acceptance, approval, or endorsement of those practices and procedures. Additionally, the specific nature of this report does not limit or lessen the District's obligation to comply with all State requirements governing FTE and FEFP.

Regulatory Citations

Reporting

Section 1011.60, F.S	Minimum Requirements of the Florida Education Finance Program
Section 1011.61, F.S	Definitions
Section 1011.62, F.S	Funds for Operation of Schools
Rule 6A-1.0451, F.A.C	FEFP Student Membership Surveys
Rule 6A-1.04513, F.A.C	Maintaining Auditable FTE Records
FTE General Instructions 2007	7-2008

Attendance

Section 1003.23, F.S.Attendance Records and Reports Rules 6A-1.044(3)&(6)(c), F.A.C. .Pupil Attendance Records Rule 6A-1.04513, F.A.C.Maintaining Auditable FTE Records FTE General Instructions 2007-2008 Comprehensive Management Information System: Automated Student Attendance Recordkeeping System

<u>SCHEDULE E</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **RECOMMENDATIONS AND REGULATORY CITATIONS** For the Fiscal Year Ended June 30, 2008

Regulatory Citations (Continued)

Career Education On-the-Job Funding Hours

Rule 6A-6.055(3), F.A.C. Definitions of Terms Used in Vocational Education and Adult Programs FTE General Instructions 2007-2008

<u>SCHEDULE E</u> (Continued)

Clay County District School Board Florida Education Finance Program (FEFP) Full-Time Equivalent (FTE) Students **RECOMMENDATIONS AND REGULATORY CITATIONS** For the Fiscal Year Ended June 30, 2008

Regulatory Citations (Continued)

Teacher Certification

Section 1003.56, F.S	English Language Instruction for Limited English Proficient Students
Section 1011.62(1)(g), F.S	Education for Speakers of Other Languages
Section 1012.42(2), F.S	Teacher Teaching Out-of-Field; Notification Requirements
Section 1012.55, F.S	Positions for Which Certificates Required
Rule 6A-1.0502, F.A.C	Non-certificated Instructional Personnel
Rule 6A-1.0503, F.A.C	Definition of Qualified Instructional Personnel
Rule 6A-4.001, F.A.C.	Instructional Personnel Certification
Rule 6A-6.0907, F.A.C	Inservice Requirements for Personnel of Limited English Proficient Students

NOTE A - SUMMARY

A summary discussion of the significant features of the District, FEFP, FTE, and related areas follows:

1. <u>School District of Clay County</u>

The District was established pursuant to Section 1001.30, Florida Statutes, to provide public educational services for the residents of Clay County, Florida. Those services are provided primarily to students attending kindergarten through high school, but also to adults seeking career education-type training. The District is part of the State system of public education under the general direction and control of the State Board of Education. The geographic boundaries of the District are those of Clay County. For the fiscal year ended June 30, 2008, the District operated 38 schools, reported 35,999.63 unweighted FTE, and received approximately \$144 million in State funding for those FTE. The primary sources of funding for the District are funds from FEFP, local ad valorem taxes, and Federal grants and donations.

2. Florida Education Finance Program (FEFP)

Florida school districts receive State funding through FEFP, which was established by the Florida Legislature in 1973. It is the intent of the law "to guarantee to each student in the Florida public school system the availability of programs and services appropriate to his educational needs which are substantially equal to those available to any similar student notwithstanding geographic differences and varying local economic factors." To provide equalization of educational opportunity in Florida, the FEFP formula recognizes (1) varying local property tax bases, (2) varying program cost factors, (3) district cost differentials, and (4) differences in per student cost for equivalent educational programs due to sparsity and dispersion of student population.

NOTE A - SUMMARY (Continued)

3. Full-Time Equivalent (FTE) Students

The funding provided by FEFP is based upon the numbers of individual students participating in particular educational programs. A numerical value is assigned to each student according to the student's hours and days of attendance in those programs. The individual student thus becomes equated to a numerical value known as an FTE. For example, for kindergarten through third grade, one FTE is defined as one student in membership in a program or a group of programs for 20 hours per week for 180 days; for grade levels four through twelve, one FTE is defined as one student in membership in a program or a group of programs for 25 hours per week for 180 days.

4. <u>Calculation of FEFP Funds</u>

The amount of State and local FEFP funds is calculated by the Department of Education by multiplying the number of unweighted FTE in each educational program by the specific cost factor of each program to obtain weighted FTEs. Weighted FTEs are multiplied by the base student allocation amount and that product is multiplied by the appropriate cost differential factor. Various adjustments are then added to this product to obtain the total State and local FEFP dollars. All cost factors, the base student allocation amount, cost differential factors, and various adjustment figures are established by the Florida Legislature.

5. <u>FTE Surveys</u>

FTE is determined and reported during the school year by means of four FTE membership surveys, which are conducted under the direction of district and school management. Each survey is a sampling of FTE membership for a period of one week. The surveys for the 2007-2008 school year were conducted during and for the following weeks: survey one was performed for July 9-13, 2007; survey two was performed for October 8-12, 2007; survey three was performed for February 4-8, 2008; and survey four was performed for June 9-13, 2008.

NOTE A - SUMMARY (Continued)

6. <u>Educational Programs</u>

FEFP funds ten specific programs under which instruction may be provided as authorized by the Florida Legislature. The general program titles under which these specific programs fall are as follows: (1) Basic; (2) ESOL;(3) ESE; and (4) Career Education (9-12).

7. <u>Statutes and Rules</u>

The following statutes and rules are of significance to the administration of Florida public education:

Chapter 1000, F.SK-20 General Provisions
Chapter 1001, F.SK-20 Governance
Chapter 1002, F.SStudent and Parental Rights and Educational Choices
Chapter 1003, F.SPublic K-12 Education
Chapter 1006, F.SSupport for Learning
Chapter 1007, F.SArticulation and Access
Chapter 1010, F.S Financial Matters
Chapter 1011, F.SPlanning and Budgeting
Chapter 1012, F.SPersonnel
Chapter 6A-1, F.A.C Finance and Administration
Chapter 6A-4, F.A.CCertification
Chapter 6A-6, F.A.CSpecial Programs I

NOTE B - SAMPLING

Our examination procedures provided for the selection of samples of schools, students, and teachers, using statistical and judgmental methods, for testing FTE reported to the Department of Education for the fiscal year ended June 30, 2008. Our sampling process was designed to facilitate the performance of appropriate examination procedures to test the District's compliance with State requirements governing FTE and FEFP. The following schools were in our sample:

School Name/Description	Finding Number(s)
- District-Wide (Ineligible ESOL Courses)	1
1. Florida Youth Challenge Academy	NA
2. R. C. Bannerman Learning Center	2
3. Grove Park Elementary School	3 through 5
4. W. E. Cherry Elementary School	6 through 10
5. Orange Park High School	11 through 15
6. Doctors Inlet Elementary School	16 and 17
7. Keystone Heights Junior/Senior High	18 through 20
8. Clay High School	21
9. Lakeside Junior High School	22
10. Middleburg High School	23 through 27
11. Ridgeview Elementary School	28 through 30
12. Ridgeview High School	31 through 36
13. Lake Asbury Junior High School	37 through 39
14. Tynes Elementary School	40
15. Thunderbolt Elementary School	41 through 44
16. Fleming Island High School	45 through 51
17. Argyle Elementary School	52
18. Oakleaf School	53 and 54
19. Clay County Superintendent's Office	55 through 58



DAVID W. MARTIN, CPA AUDITOR GENERAL AUDITOR GENERAL State of Florida

> G74 Claude Pepper Building 111 West Madison Street Tallahassee, Florida 32399-1450



PHONE: 850-488-5534 Fax: 850-488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT CLAY COUNTY DISTRICT SCHOOL BOARD STUDENT TRANSPORTATION

We have examined management's assertion, included in its representation letter dated August 12, 2008, that the Clay County District School Board complied with State requirements governing the determination and reporting of the number of students transported for the fiscal year ended June 30, 2008. These requirements are found primarily in Chapter 1006, Part I, E., and Section 1011.68, Florida Statutes; State Board of Education Rules, Chapter 6A-3, Florida Administrative Code; and the *Student Transportation General Instructions* issued by the Department of Education. As discussed in the representation letter, management is responsible for the District's compliance with State requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants (AICPA) and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States and, accordingly, included examining, on a test basis, evidence about the District's compliance with the aforementioned State requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. The legal determination of the District's compliance with these requirements is, however, ultimately the responsibility of the Department of Education.

Compliance

In our opinion, the Clay County District School Board complied, in all material respects, with State requirements governing the determination and reporting of the number of students transported for the fiscal year ended June 30, 2008.

The results of our examination disclosed noncompliance with the State requirements mentioned above. We considered this noncompliance in forming our opinion regarding management's assertion and it did not affect our opinion as stated above. All noncompliance disclosed by our examination procedures is discussed in SCHEDULE G. The impact of this noncompliance on the District's reported number of transported students is presented in SCHEDULE F and SCHEDULE G.

Internal Control Over Compliance

In accordance with attestation standards established by the AICPA and *Government Auditing Standards*, we are required to report significant deficiencies in internal control detected during our examination and identify those considered to be material weaknesses. The purpose of our examination was to express an opinion on the District's compliance with State requirements and did not include expressing an opinion on the District's related internal controls. Accordingly, we express no such opinion. Due to its limited purpose, our examination would not necessarily identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses.¹ The noncompliance mentioned above, while indicative of certain control deficiencies¹, is not considered indicative of material weaknesses in the District's internal controls related to the classification and reporting of transported students. The findings, populations, samples, and exception totals that pertain to noncompliance are presented in SCHEDULE F and SCHEDULE G.

The District's written response to this examination has not been subjected to our examination procedures, and accordingly, we express no opinion on it.

Pursuant to Section 11.45(4), Florida Statutes, this report is a public record and its distribution is not limited. Attestation standards established by the AICPA require us to indicate that this report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the State Board of Education, the Department of Education, and applicable District management and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

10 h) Martin

David W. Martin, CPA January 8, 2009

¹<u>A control deficiency</u> in the entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance on a timely basis. <u>A significant deficiency</u> is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to comply with the aforementioned State requirements such that there is more than a remote likelihood that noncompliance that is more than inconsequential will not be prevented or detected by the entity's internal control. <u>A material weakness</u> is a significant deficiency, or combination of significant deficiencies, that results in a more than remote likelihood that material noncompliance will not be prevented or detected or detected by the entity's internal control.

SCHEDULE F

Clay County District School Board Student Transportation **POPULATIONS, SAMPLES, AND TEST RESULTS** For the Fiscal Year Ended June 30, 2008

Description	Number of <u>Vehicles</u>	% of <u>Pop.</u>	No. of Students <u>Transp.</u>	% of Pop. <u>(Sample)</u>
Population ¹ Sample ²	526	100.00%	31,240 407	100.00% 1.30%
<u>Sample Students</u> With Exceptions ³ Net Audit Adjustments	- -	-	23 (10)	(5.65%) (2.46%)
<u>Non-Sample Students</u> With Exceptions ³ Net Audit Adjustments	-	- -	59 59	0.19% 0.19%
<u>Sample and Non-Sample Students</u> Net Audit Adjustments	-	-	49	0.16%

² See NOTE B.

¹ The population figures for students are the totals of the figures reported for each survey conducted for the fiscal year ended June 30, 2008. The District reported 31,240 students in the following ridership categories: 2,063 in IDEA (K-12), Weighted; 5 in IDEA (K-12), Unweighted; 580 in IDEA (PK), Weighted; 1 in IDEA (PK), Unweighted; 32 in Teenage Parents and Infants; 1,775 in Hazardous Walking; and 26,784 in Two Miles or More. The District also reported operating a total of 526 buses. (IDEA stands for Individuals with Disabilities Education Act.)

³ Students with exceptions are students with exceptions affecting their ridership classification. Students cited only for incorrect reporting of days-in-term, if any, are not included.

SCHEDULE G

Clay County District School Board Student Transportation FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2008

Overview

Management is responsible for determining and reporting the number of students transported in compliance with State requirements. These requirements are found primarily in Chapter 1006, Part I, E., and Section 1011.68, Florida Statutes; State Board of Education Rules, Chapter 6A-3, Florida Administrative Code; and the *Student Transportation General Instructions* issued by the Department of Education. The Clay County District School Board complied, in all material respects, with State requirements governing the determination and reporting of students transported for the fiscal year ended June 30, 2008. All noncompliance disclosed by our examination procedures is discussed below and requires management's attention and action, as recommended on page 45.

Findings

Our examination procedures included both general tests and detailed tests. Our general tests included inquiries concerning the District's transportation of students and verification that a bus driver's report existed for each bus reported in a survey. Our detailed tests involved verification of the specific ridership categories reported for students sampled from the July, October, February, and June surveys. Adjusted students who were in more than one survey are accounted for by survey. For example, a student sampled twice (i.e., once for the October survey and once for the February survey) will be presented in our findings as two sample students.

1. [Ref. 51] <u>The IEPs for three students in IDEA Weighted ridership categories did</u> not indicate that the students met at least one of the five eligibility criteria specified for IDEA-weighted classification. We noted that two of the students lived more than two miles from school and were eligible for Two Miles or More while the third student was eligible for in IDEA (PK), Unweighted. We made the following audit adjustments:

<u>July 2007 Survey</u>		
<u>12 Days-in-Term</u>		
IDEA (K-12), Weighted	(1)	
Two Miles or More	1	
<u>February 2008 Survey</u> <u>90 Days-in-Term</u> IDEA (K-12), Weighted	(1)	
IDEA (PK), Weighted	(1)	
IDEA (PK), Unweighted	1	
Two Miles or More	<u>1</u>	0

The accompanying notes are an integral part of this schedule.

Students Transported Net Audit <u>Adjustments</u>

<u>SCHEDULE G</u> (Continued)

Clay County District School Board Student Transportation FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2008

			Students Transported Net Audit
<u>Findi</u>	<u>1gs</u>		<u>Adjustments</u>
2.	[Ref. 52] Five students were not transported during the 11-day window o	f a survey	
period	and should not have been reported for State transportation funding. We	made the	
follow	ing audit adjustments:		
	July 2007 Survey		
	<u>12 Davs-in-Term</u>		
	IDEA (K-12), Weighted	(1)	
	Two Miles or More	(1)	
	October 2007 Survey		
	90 Days-in-Term		
	Hazardous Walking	(1)	
	Two Miles or More	(1)	
	February 2008 Survey		
	90 Days-in-Term		
	Hazardous Walking	<u>(1</u>)	(5)
3.	[Ref. 53] One student who was eligible for IDEA-weighted classification	ation was	
report	ed incorrectly in IDEA (K-12), Unweighted. We made the follow	ing audit	
adjustr		0	
	February 2008 Survey		
	<u>90 Davs-in-Term</u>		
	IDEA (K-12), Weighted	1	
	IDEA (K-12), Unweighted	<u>(1</u>)	0
4.	[Ref. 54] One student in Hazardous Walking was not enrolled in school of	<u>luring the</u>	
Februa	ary survey; consequently; the student should not have been reported with th	<u>e survey's</u>	
	. We made the following audit adjustment:	,	
	<u>February 2008 Survey</u> 90 Days-in-Term		
	Hazardous Walking	<u>(1</u>)	(1)
			~ /
5.	[Ref. 55] Nine students in Hazardous Walking lived more than two m		
<u>school</u>	and should have been reported in Two Miles or More. We made the	following	
<u>audit a</u>	djustments:		

The accompanying notes are an integral part of this schedule.

<u>SCHEDULE G</u> (Continued)

Clay County District School Board Student Transportation FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2008

<u>Findings</u>		Students Transported Net Audit <u>Adjustments</u>
<u>October 2007 Survey</u> <u>90 Days-in-Term</u> Hazardous Walking Two Miles or More	(2) 2	
<u>February 2008 Survey</u> <u>90 Days-in-Term</u> Hazardous Walking Two Miles or More	(7) Z	0
6. [Ref. 56] Four students were reported incorrectly in Two Miles of	r More. The	
students lived less than two miles from school and should not have been repo	orted for State	
transportation funding. We made the following audit adjustments:		
July 2007 Survey 12 Days-in-Term Two Miles or More	(1)	
October 2007 Survey 90 Days-in-Term Two Miles or More	(1)	
<u>February 2008 Survey</u> <u>90 Days-in-Term</u> Two Miles or More	(1)	
June 2008 Survey <u>9 Days-in-Term</u> Two Miles or More	<u>(1</u>)	(4)
7. [Ref. 57] Our general tests for the June 2008 survey disclosed	the following	
exceptions:		
The number of busce in exception was understated by six busce		

- a. The number of buses in operation was understated by six buses.
- <u>The number of days-in-term for the 487 students was reported incorrectly (varying from 11 days-in-term to 23 days-in-term)</u>. The students were provided instruction for only a 9-day term.

The accompanying notes are an integral part of this schedule.

Students

SCHEDULE G (Continued)

Clay County District School Board Student Transportation FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2008

Findin	<u>ngs</u>	Transported Net Audit <u>Adjustments</u>
с.	The total number of students transported was reported incorrectly resulting in a	
	net understatement of 59 students, as follows: (a) an under-reporting of 65	
	students (47 students in IDEA (K-12), Weighted and 18 students in IDEA (PK),	
	Weighted); and (b) an over-reporting of 6 students (one in IDEA (K-12),	
	Unweighted, one in IDEA (PK), Unweighted, and four in Two Miles or More).	

We made the following audit adjustment:

a. <u>June 2008 Survey</u>			
Buses in Operation	<u>6</u>		
b. June 2008 Survey 23 Days-in-Term			
IDEA (K-12), Weighted (Non-Sample Students)		(295)	
IDEA (K-12), Unweighted (Non-Sample Student)		(1)	
IDEA (PK), Weighted (Non-Sample Students)		(91)	
IDEA (PK), Unweighted (Non-Sample Student)		(1)	
Two Miles or More (Non-Sample Students)		(61)	
<u>19 Days-in-Term</u>			
Two Miles or More (Non-Sample Student)		(1)	
<u>15 Days-in-Term</u> Two Miles or More <i>(Non-Sample Student)</i>		(1)	
<u>11 Days-in-Term</u> IDEA (K-12), Weighted <i>(Non-Sample Students)</i>		(31)	
Two Miles or More (Non-Sample Students)		<u>(5</u>)	(487)
<u>9 Days-in-Term</u>			
IDEA (K-12), Weighted (Non-Sample Students)		326	
IDEA (K-12), Unweighted (Non-Sample Student)		1	
IDEA (PK), Weighted (Non-Sample Students)		91	
IDEA (PK), Unweighted (Non-Sample Student)		1	407
Two Miles or More (Non-Sample Students)		68	487

The accompanying notes are an integral part of this schedule.

SCHEDULE G (Continued)

Clay County District School Board Student Transportation FINDINGS AND AUDIT ADJUSTMENTS For the Fiscal Year Ended June 30, 2008

<u>Findings</u>		Students Transported Net Audit <u>Adjustments</u>
c. June 2008 Survey <u>9 Days-in-Term</u> IDEA (K-12), Weighted (Non-Sample Students) IDEA (K-12), Unweighted (Non-Sample Student)	47	
IDEA (PK), Weighted (Non-Sample Students) IDEA (PK), Unweighted (Non-Sample Students) Two Miles or More (Non-Sample Students)	$(1) \\ 18 \\ (1) \\ (4) $	<u>59</u>
Net Audit Adjustments		<u>49</u>
Summary		
Sample Students w/Exceptions Sample Students - Net Audit Adjustments	<u>23</u> 	(10)
Non-Sample Students w/Exceptions Non-Sample Students - Net Audit Adjustments	<u>59</u> 	 <u>59</u>
Net Audit Adjustments		<u>49</u>

SCHEDULE H

Clay County District School Board Student Transportation **RECOMMENDATIONS AND REGULATORY CITATIONS** For the Fiscal Year Ended June 30, 2008

Recommendations

We recommend that management exercise more care and take corrective action, as appropriate, to ensure that: (1) transported students are reported in the correct ridership category and for the correct number of days-in term; (2) only those students who were enrolled in school and were transported during the 11-day window of each survey are included with that survey's results; (3) the distance from home to school, for students classified in Two Miles or More, is verified prior to being reported; and (4) the classification of ESE students in IDEA weighted ridership categories and the transportation of other ESE students are supported by the students' IEPs.

The absence of statements in this report regarding practices and procedures followed by the District should not be construed as acceptance, approval, or endorsement of those practices and procedures. Additionally, the specific nature of this report does not limit or lessen the District's obligation to comply with all State requirements governing student transportation.

Regulatory Citations

Chapter 1006, Part I, E., F.S. Transportation of Public K-12 Students Section 1011.68, F.S. Funds for Student Transportation Chapter 6A-3, F.A.C. Transportation Student Transportation General Instructions Clay County District School Board Student Transportation **NOTES TO SCHEDULES** For the Fiscal Year Ended June 30, 2008

NOTE A - SUMMARY

A summary discussion of the significant features of student transportation and related areas follows:

1. <u>Student Eligibility</u>

Any student who is transported by bus must meet one or more of the following conditions in order to be eligible for State transportation funding: live two or more miles from school, be physically handicapped, be a Career Education or Exceptional student who is transported from one school center to another where appropriate programs are provided, or meet the criteria for hazardous walking specified in Section 1006.23(4), Florida Statutes.

2. <u>Transportation in Clay County</u>

For the fiscal year ended June 30, 2008, the District received approximately \$8 million in State transportation funding. The District's transportation reporting by survey was as follows:

Survey	No. of	No. of
Period	Vehicles	<u>Students</u>
July 2007	49	446
October 2007	217	15,056
February 2008	215	15,251
June 2008	<u>45</u>	<u>487</u>
Total	<u>526</u>	<u>31,240</u>

3. <u>Statutes and Rules</u>

The following statutes and rules are of significance to the District's administration of student transportation:

Clay County District School Board Student Transportation **NOTES TO SCHEDULES** For the Fiscal Year Ended June 30, 2008

NOTE B - SAMPLING

Our examination procedures provided for the selection of samples of buses and students, using statistical and judgmental methods, for testing the number of students transported as reported to the Department of Education for the fiscal year ended June 30, 2008. Our sampling process was designed to facilitate the performance of appropriate examination procedures to test the District's compliance with State requirements governing students transported.

EXHIBIT – A Management's Response



Ben Wortham Superintendent of Schools

January 29, 2009

Mr. David W. Martin, CPA Auditor General Room 476A Claude Pepper Building 111 West Madison Street Tallahassee, FL 32399-1450

SCHOOL DISTRICT OF CLAY COUNTY

900 Walnut Street Green Cove Springs, Florida 32043

> Telephones: 904/284-6500 (GCS) 904/272-8100 (OP) 1-888-663-2529 (KH) FAX 904/284-6535 TDD 904/284-6584

BOARD MEMBERS

Carol Vallencourt District 1 Carol Studdard District 2 Charles Van Zant, Jr. District 3 Frank Farrell District 4 Lisa Graham District 5

Re: Clay County District School Board's written response to Report on the examination of full-time equivalent (FTE) students and student transportation, for the fiscal year ended June 30, 2008.

Dear Auditor General Martin:

Pursuant to the Draft Report on the above referenced FTE Examination dated January 8, 2008, please accept the following written response as requested. Although Clay County does not disagree with the Auditor General's findings, in accordance with your directions we are recommending and taking corrective action as follows.

In regard to "Schedule E – Florida Education Finance Program (FEFP) and Full-Time Equivalent (FTE Students" the following corrective action will be taken:

- Increased training.
- Improved checks and balances.
- Documented communication between ESOL and Human Resources to assure notice of Out-of-Field and approval by the School Board.
- Training and template for principals regarding written notice to parents of Out-of-Field status of teachers.
- Needs assessment completed for teachers regarding training and documented notice of availability and timelines.

In regard to "Schedule H - Student Transportation" the following corrective action will be taken:

- Measures will be taken to improve and increase communication between the Department of Information Services and the Transportation Department.
- A list of withdrawn students will be requested during the count period to check against students counted for transportation.
- Secured equipment to improve quality control of data so that information will be checked in a more timely manner.
- Assigned a staff member to verify transportation information on the IEP of each ESE student.

This response is being submitted electronically in Word and PDF format as requested.

Sincerely,

Ben H. Wortham Superintendent of Schools