Report No. 2018-181 March 2018

# STATE OF FLORIDA AUDITOR GENERA

**Financial Audit** 

# **UNIVERSITY OF NORTH FLORIDA**

For the Fiscal Year Ended June 30, 2017



Sherrill F. Norman, CPA Auditor General

### **Board of Trustees and President**

During the 2016-17 fiscal year, Mr. John A. Delaney served as President of the University of North Florida and the following individuals served as Members of the Board of Trustees:

Joy G. Korman, Chair Kevin E. Hyde, Vice Chair from 3-14-17 <sup>a</sup>	Stephen C. Joost Dr. William F. Klostermeyer through 8-31-16 °
E. Lanny Russell, Vice Chair through 12-22-16	
Major General Douglas Burnett (Ret.)	Samantha Mims from 4-17-17 <sup>b</sup>
Fred D. Franklin Jr.	Oscar Munoz
Isabella Genta from 2-13-17, through 4-16-17 <sup>b</sup>	Dr. Radha Pyati from 9-1-16 °
Wilfredo J. Gonzalez	Hans G. Tanzler III
Caleb Grantham through 2-12-17 <sup>b</sup>	Sharon Wamble-King
Adam Hollingsworth from 12-23-16	C C
-	

<sup>a</sup> Vice Chair position was vacant from 12-23-16, through 3-13-17.

<sup>b</sup> Student Body President.

<sup>c</sup> Faculty Association President (equivalent to faculty senate chair referred to in Section 1001.71(1), Florida Statutes).

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Jillian M. Litchfield and the supervisor was Randy R. Arend, CPA.

Please address inquiries regarding this report to Jaime Hoelscher, CPA, Audit Manager, by e-mail at jaimehoelscher@aud.state.fl.us or by telephone at (850) 412-2868.

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### SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of the University of North Florida (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether University of North Florida and its officers with administrative and stewardship responsibilities for University operations had:

- Presented the University's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements; and
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements.

The scope of this audit included an examination of the University's basic financial statements as of and for the fiscal year ended June 30, 2017. We obtained an understanding of the University's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the University is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

### AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

### INDEPENDENT AUDITOR'S REPORT

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the University of North Florida, a component unit of the State of Florida, and its aggregate discretely presented component units as of and for the fiscal year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the blended and aggregate discretely presented component units. The financial statements of the University of North Florida Financing Corporation, a blended component unit, represent 6 percent, 7 percent, 48 percent, and 2 percent, respectively, of the assets, deferred outflows, liabilities, and expenses reported for the University of North Florida. The financial statements of the aggregate discretely presented component units represent 100 percent of the transactions and account balances of the discretely presented component units' columns. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the blended and aggregate discretely presented component units, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the University of North Florida and of its aggregate discretely presented component units as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matter

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that MANAGEMENT'S **DISCUSSION AND ANALYSIS**, the Schedule of Funding Progress – Other Postemployment Benefits Plan, Schedule of the University's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan, Schedule of University Contributions - Florida Retirement System Pension Plan, Schedule of the University's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan, Schedule of University Contributions - Health Insurance Subsidy Pension Plan, and Notes to Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated March 26, 2018, on our consideration of the University of North Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University of North Florida's internal control over financial reporting and compliance.

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida March 26, 2018

# MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the University for the fiscal year ended June 30, 2017, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of University management. The MD&A contains financial activity of the University for the fiscal years ended June 30, 2017.

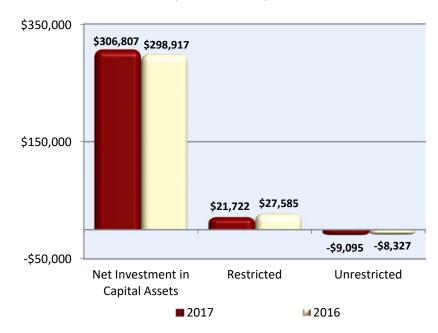
### FINANCIAL HIGHLIGHTS

The University's assets and deferred outflows of resources totaled \$633.3 million at June 30, 2017. This balance reflects a \$29.6 million, or 4.9 percent, increase as compared to the 2015-16 fiscal year, primarily resulting from increases in investments, nondepreciable capital assets (construction in progress), and pension-related deferred outflows of resources, offset by a decrease in net depreciable capital assets due to depreciation. Liabilities and deferred inflows of resources increased by \$28.3 million, or 9.9 percent, totaling \$313.9 million at June 30, 2017, primarily resulting from an increase in the net pension liability. As a result, the University's net position increased by \$1.3 million, resulting in a year-end balance of \$319.4 million.

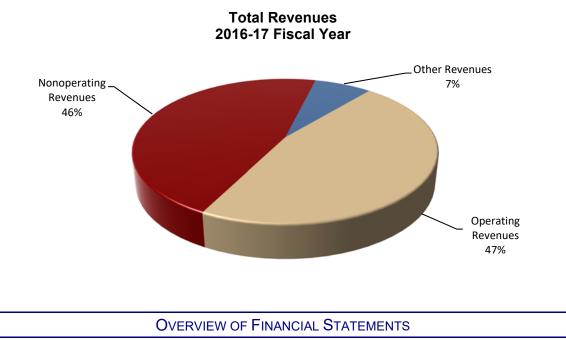
The University's operating revenues totaled \$129.4 million for the 2016-17 fiscal year, representing a 4.7 percent increase compared to the 2015-16 fiscal year due mainly to an increase in student tuition and fees and sales and services of auxiliary enterprises. Operating expenses totaled \$266.5 million for the 2016-17 fiscal year, representing an increase of 1.2 percent as compared to the 2015-16 fiscal year, due mainly to an increase in compensation and employee benefits.

Net position represents the residual interest in the University's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The University's comparative total net position by category for the fiscal years ended June 30, 2017, and June 30, 2016, is shown in the following graph:

# Net Position (In Thousands)



The following chart provides a graphical presentation of University revenues by category for the 2016-17 fiscal year:



Pursuant to Governmental Accounting Standards Board (GASB) Statement No. 35, the University's financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the University and its component units. These component units include:

- University of North Florida Financing Corporation (Financing Corporation)
- University of North Florida Foundation, Inc. (Foundation)
- The University of North Florida Training and Service Institute, Inc. (TSI)
- Museum of Contemporary Art Jacksonville, Inc. (MOCA)

Based on the application of the criteria for determining component units, the Financing Corporation is included within the University reporting entity as a blended component unit, and the Foundation, TSI, and MOCA are included within the University reporting entity as discretely presented component units. Information regarding these component units, including summaries of the blended and discretely presented component units' separately issued financial statements, is presented in the notes to financial statements. This MD&A focuses on the University, excluding the discretely presented component units. MD&A information for the discretely presented component units is included in their separately issued audit reports.

### The Statement of Net Position

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the University, using the accrual basis of accounting, and presents the financial position of the University at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the University's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the University's financial condition.

The following summarizes the University's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

### **Condensed Statement of Net Position at June 30**

(In Thousands)

	2017	2016
Assets		
Current Assets	\$ 128,145	\$ 115,053
Capital Assets, Net	466,572	463,044
Other Noncurrent Assets	3,138	7,652
Total Assets	597,855	585,749
Deferred Outflows of Resources	35,471	17,997
Liabilities		
Current Liabilities	31,878	28,514
Noncurrent Liabilities	281,545	251,000
Total Liabilities	313,423	279,514
Deferred Inflows of Resources	469	6,057
Net Position		
Net Investment in Capital Assets	306,807	298,917
Restricted	21,722	27,585
Unrestricted	(9,095)	(8,327)
Total Net Position	\$ 319,434	\$ 318,175

The University's total assets increased \$12.1 million. Current assets increased by \$13.1 million, mainly from an increase in University investments. Total capital assets, net of accumulated depreciation, increased by \$3.5 million primarily due to an increase in nondepreciable capital assets related to construction in progress for the Skinner Jones Hall renovation project, offset by a decrease in depreciable capital assets from depreciation expenses in excess of capital asset additions during the 2016-17 fiscal year. The University's total liabilities increased \$33.9 million primarily due to an increase in the University's pension liability. The increase in the University's deferred outflows of resources of \$17.5 million and decrease in deferred inflows of resources of \$5.6 million are due to pension activity during the 2016-17 fiscal year.

### The Statement of Revenues, Expenses, and Changes in Net Position

The statement of revenues, expenses, and changes in net position presents the University's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the University's activity for the 2016-17 and 2015-16 fiscal years:

### Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years

(In	Thousands)	
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	2016-17	2015-16
Operating Revenues Less, Operating Expenses	\$ 129,356 266,532	\$ 123,540 263,354
<b>Operating Loss</b> Net Nonoperating Revenues	(137,176) 118,222	(139,814) 128,660
Loss Before Other Revenues Other Revenues	(18,954) 20,213	(11,154) 6,619
Net Increase (Decrease) In Net Position	1,259	(4,535)
Net Position, Beginning of Year	318,175	322,710
Net Position, End of Year	\$ 319,434	\$ 318,175

### **Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues by source that were used to fund operating activities for the 2016-17 and 2015-16 fiscal years:

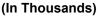
### Operating Revenues For the Fiscal Years

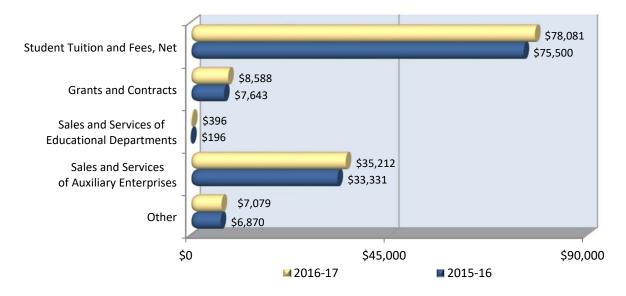
### (In Thousands)

	2016-17	2015-16	
Student Tuition and Fees, Net	\$ 78,081	\$ 75,500	
Grants and Contracts	8,588	7,643	
Sales and Services of Educational Departments	396	196	
Sales and Services of Auxiliary Enterprises	35,212	33,331	
Other	7,079	6,870	
Total Operating Revenues	\$ 129,356	\$ 123,540	

The following chart presents the University's operating revenues for the 2016-17 and 2015-16 fiscal years:

# Operating Revenues





University operating revenue increased by 4.7 percent this fiscal year. The changes were primarily the result of the following factors:

- An increase in tuition and fees, net of allowances, of \$2.6 million, primarily as a result of a 3.4 percent increase in student enrollment.
- An increase in sales and services of auxiliary enterprises of \$1.9 million, primarily as a result of an increase in rental revenues in the housing auxiliary enterprise.
- An increase of grants and contracts of \$0.9 million primarily as a result of receiving several new Federal grants for the 2016-17 fiscal year.

### **Operating Expenses**

Expenses are categorized as operating or nonoperating. The majority of the University's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The University has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2016-17 and 2015-16 fiscal years:

### Operating Expenses For the Fiscal Years

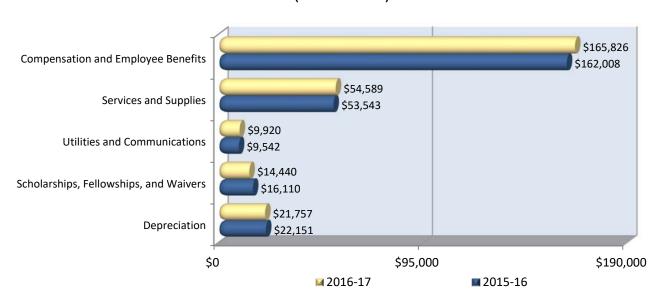
### (In Thousands)

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	2016-17	2015-16
Compensation and Employee Benefits	\$ 165,826	\$ 162,008
Services and Supplies	54,589	53,543
Utilities and Communications	9,920	9,542
Scholarships, Fellowships, and Waivers	14,440	16,110
Depreciation	21,757	22,151
Total Operating Expenses	\$ 266,532	\$ 263,354

The following chart presents the University's operating expenses for the 2016-17 and 2015-16 fiscal years:



### Operating Expenses (In Thousands)

The University's overall operating expenses increased by \$3.2 million, or 1.2 percent, primarily as a result of a \$3.8 million increase in compensation and employee benefits due to an increase in pension expense.

### Nonoperating Revenues and Expenses

Certain revenue sources that the University relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the University's nonoperating revenues and expenses for the 2016-17 and 2015-16 fiscal years:

### Nonoperating Revenues (Expenses) For the Fiscal Years

### (In Thousands)

	2016-17	2015-16
State Noncapital Appropriations	\$ 89,953	\$ 96,780
Federal and State Student Financial Aid	26,351	27,901
Investment Income	252	2,355
Other Nonoperating Revenues	12,393	12,386
Loss on Disposal of Capital Assets	(63)	(144)
Interest on Capital Asset-Related Debt	(5,861)	(7,342)
Other Nonoperating Expenses	(4,803)	(3,276)
Net Nonoperating Revenues	\$ 118,222	\$ 128,660

Net nonoperating revenues decreased by \$10.4 million, or 8.1 percent, as compared to the 2015-16 fiscal year as a result of the following factors:

- State noncapital appropriations decreased \$6.8 million primarily as a result of a decrease in performance funding during the 2016-17 fiscal year.
- Investment income decreased by \$2.1 million primarily as a result of unrealized losses on the University's investments during the 2016-17 fiscal year.

### Other Revenues

This category is composed of State capital appropriations and capital grants, contracts, donations, and fees. The following summarizes the University's other revenues for the 2016-17 and 2015-16 fiscal years:

### Other Revenues For the Fiscal Years

# (In Thousands) 2016-17 2015-16 State Capital Appropriations \$ 14,335 \$ 5,536 Capital Grants, Contracts, Donations, and Fees \$ 5,878 1,083 Total \$ 20,213 \$ 6,619

Other revenues increased \$13.6 million, or 205.4 percent, primarily due to an \$8.8 million increase in State capital appropriations for major construction and renovation projects and a \$4.8 million increase in capital grants, contracts, donations, and fees provided to fund a transportation improvement project.

### The Statement of Cash Flows

The statement of cash flows provides information about the University's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the University's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the University. Cash flows from capital and related financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net

source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes cash flows for the 2016-17 and 2015-16 fiscal years:

### **Condensed Statement of Cash Flows** For the Fiscal Years

### (In Thousands)

	2(	)16-17	2	015-16
Cash Provided (Used) by:				
Operating Activities	\$ (´	101,247)	\$ (	110,661)
Noncapital Financing Activities		123,869		137,407
Capital and Related Financing Activities		(14,706)		(16,569)
Investing Activities		(8,546)		(8,546)
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b> Cash and Cash Equivalents, Beginning of Year		(630) 3,519		1,631 1,888
Cash and Cash Equivalents, Deginning of Year		3,519	1	1,000
Cash and Cash Equivalents, End of Year	\$	2,889	\$	3,519

Major sources of funds from operating activities are from net student tuition and fees of \$76.3 million, sales and services of auxiliary enterprises of \$34.9 million, Federal, State, and local grants and contracts of \$9.3 million, and other operating receipts of \$7.5 million. Major uses of funds were payments made to and on behalf of employees totaling \$152.9 million, payments to suppliers totaling \$62.3 million, and payments to and on behalf of students for scholarships totaling \$14.4 million. The decrease in net cash used by operating activities was due primarily to decreases in payments to employees of \$2.3 million and payments to students for scholarships and fellowships of \$1.7 million, and an increase in sales and services of auxiliary enterprises of \$2 million.

Major sources of funds from noncapital financing activities are from State noncapital appropriations of \$90 million, Federal Direct Loan program receipts of \$54.6 million, Federal and State student financial aid of \$26.4 million, and other nonoperating receipts of \$8.5 million. The major use of funds was Federal Direct Loan program disbursements of \$54.6 million. The decrease in net cash provided by noncapital financing activities was due primarily to decreases in State noncapital appropriations receipts of \$6.8 million and in funds held for others receipts of \$3.5 million.

Major sources of funds from capital and related financing activities are from the proceeds from capital debt and leases of \$136.7 million, primarily from the issuance of debt to refinance outstanding long-term capital debt, and State capital appropriations of \$17.9 million. Major uses of funds are from the principal paid on capital debt and leases of \$140.9 million, primarily for the payments made to refinance outstanding long-term capital debt, purchase or construction of capital assets of \$23 million, and interest paid on capital debt and leases of \$6 million.

Investing activities used \$8.5 million in net cash for purchases of investments.

### CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS, AND DEBT ADMINISTRATION

### Capital Assets

At June 30, 2017, the University had \$761.7 million in capital assets, less accumulated depreciation of \$295.1 million, for net capital assets of \$466.6 million. Depreciation charges for the current fiscal year totaled \$21.8 million. The following table summarizes the University's capital assets, net of accumulated depreciation, at June 30:

### Capital Assets, Net at June 30

### (In Thousands)

	2017	2016
Land Construction in Progress	\$ 20,929 23,653	\$ 20,929 4,438
Buildings	379,123	392,999
Infrastructure and Other Improvements	29,972	32,219
Furniture and Equipment	8,467	7,890
Library Resources	1,222	1,937
Property Under Capital Lease and		
Leasehold Improvements	2,254	1,520
Computer Software	952	1,112
Capital Assets, Net	\$466,572	\$463,044

Additional information about the University's capital assets is presented in the notes to financial statements.

### **Capital Expenses and Commitments**

Major capital expenses through June 30, 2017, were incurred for the Skinner Jones Hall Renovation. Major capital construction commitments included \$9.7 million for the Skinner Jones Hall Renovation, \$4.2 million for the Transportation Improvements project, and \$3.1 million for the Student Assembly Center. The University's total construction commitments at June 30, 2017, are as follows:

	Amount (In Thousands)		
Total Committed Completed to Date	\$	43,088 (23,653)	
Balance Committed	\$	19,435	

Additional information about the University's construction commitments is presented in the notes to financial statements.

### **Debt Administration**

As of June 30, 2017, the University had \$162.2 million in outstanding bonds payable, capital improvement debt payable, loans and notes payable, and capital lease payable, representing a decrease of

\$1.9 million, or 1.2 percent, from the prior fiscal year. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30:

### Long-Term Debt at June 30

(In Thousands)			
	2017	2016	
Bonds Payable	\$ 95,615	\$ 122,937	
Capital Improvement Debt Payable	13,060	13,523	
Loans and Notes Payable	52,754	27,667	
Capital Lease Payable	769		
Total	\$ 162,198	\$ 164,127	

The \$27.3 million decrease in bonds payable and \$25.1 million increase in loans and notes payable were primarily the result of the University issuing \$67.9 million in capital improvement refunding revenue bonds and entering into a \$50 million capital improvement refunding revenue note and using the proceeds to defease \$92.5 million in outstanding capital improvement revenue bonds and to prepay a \$24.2 million mortgage note payable. Additional information about the University's long-term debt is presented in the notes to financial statements.

### ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The University's economic condition is closely tied to that of the State of Florida. Because of limited economic growth and increased demand for State resources, only a modest increase of \$4.4 million in State funding is anticipated in the 2017-18 fiscal year, primarily from a \$6.7 million increase in general revenue appropriations. The University's 2017-18 fiscal year budget included a 2 percent salary increase for all employees. Also, the University will receive \$9.9 million in State capital appropriations, including \$6.4 million for the science and engineering building renovation, \$2.2 million from the Capital Improvement Trust Fund, and \$1.3 million for minor maintenance, renovation, and repair projects.

### **REQUESTS FOR INFORMATION**

Questions concerning information provided in the MD&A or other required supplemental information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Vice President for Administration and Finance, University of North Florida, 1 UNF Drive, Building 53, Hicks Hall, Suite 2200, Jacksonville, Florida 32224-2648.

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## **BASIC FINANCIAL STATEMENTS**

### UNIVERSITY OF NORTH FLORIDA A Component Unit of the State of Florida Statement of Net Position

June 30, 2017

	ouno oo, 2011		
		University	Component Units
ASSETS			
Current Assets:			
Cash and Cash Equivalents		\$ 26,504.52	\$ 526,255.00
Investments		97,965,824.10	-
Accounts Receivable, Net		14,554,564.38	584,161.00
Loan Receivable from Component Unit		50,000.00	-
Loans and Notes Receivable, Net		-	84,135.00
Restricted Pledges Receivable, Net		-	882,967.00
Due from State		15,149,857.00	-
Inventories Other Current Assets		224,062.07 173,829.70	60,833.00
Other Current Assets		173,029.70	151,351.00
Total Current Assets		128,144,641.77	2,289,702.00
Noncurrent Assets:			
Restricted Cash and Cash Equivalents		2,862,820.55	8,085,872.00
Investments		-	861,417.00
Restricted Investments		-	107,607,397.00
Loan Receivable from Component Unit		275,000.00	-
Loans and Notes Receivable, Net		-	6,147,686.00
Restricted Pledges Receivable, Net Depreciable Capital Assets, Net		- 421,990,551.49	2,323,859.00 12,418,328.00
Nondepreciable Capital Assets		44,582,009.76	12,537,556.00
Other Noncurrent Assets		-	947,042.00
Total Noncurrent Assets		469,710,381.80	150,929,157.00
Total Assets		597,855,023.57	153,218,859.00
		007,000,020.07	100,210,000.00
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Amounts Related to Pensions		33,037,549.00	-
Deferred Amount on Debt Refunding		2,433,198.73	
Total Deferred Outflows of Resources		35,470,747.73	
LIABILITIES			
Current Liabilities:			
Accounts Payable		5,891,471.59	996,568.00
Construction Contracts Payable		3,041,996.11	-
Salary and Wages Payable		3,327,602.04	-
Deposits Payable Unearned Revenue		8,756,938.38	- 450,742.00
Accrued Interest Payable		40,288.87 975,964.55	977,874.00
Other Current Liabilities		975,904.55	100,409.00
Long-Term Liabilities - Current Portion:		-	100,403.00
Unearned Revenue		758,273.00	-
Bonds Payable		4,150,000.00	-
Capital Improvement Debt Payable		475,000.00	-
Loans and Notes Payable		2,235,217.96	1,681,828.00
Loan Payable to the University		-	50,000.00
Capital Lease Payable		156,529.29	-
Compensated Absences Payable		1,479,422.17	173,729.00
Net Pension Liability		589,201.00	
Total Current Liabilities		31,877,904.96	4,431,150.00

### UNIVERSITY OF NORTH FLORIDA A Component Unit of the State of Florida Statement of Net Position (Continued)

### June 30, 2017

	University	Component Units
LIABILITIES (Continued)		
Noncurrent Liabilities:		
Unearned Revenue	2,961,902.33	-
Bonds Payable	91,465,448.53	-
Capital Improvement Debt Payable	12,585,000.00	-
Loans and Notes Payable	50,518,757.92	9,102,588.00
Loan Payable to University	-	275,000.00
Capital Lease Payable	612,908.24	-
Compensated Absences Payable	14,958,601.97	325,261.00
Other Postemployment Benefits Payable	43,246,000.00	-
Net Pension Liability	65,196,839.00	-
Total Noncurrent Liabilities	281,545,457.99	9,702,849.00
Total Liabilities	313,423,362.95	14,133,999.00
DEFERRED INFLOWS OF RESOURCES Deferred Amounts Related to Pensions	468,776.00	
Deletted Attounts Related to Pensions	400,770.00	
NET POSITION		
Net Investment in Capital Assets	306,806,898.04	14,171,468.00
Restricted for Nonexpendable:		
Endowment	-	107,074,465.00
Restricted for Expendable:		
Debt Service	192,244.42	-
Capital Projects	19,253,698.59	-
Other	2,275,855.84	17,699,649.00
Unrestricted	(9,095,064.54)	139,278.00
TOTAL NET POSITION	\$ 319,433,632.35	\$ 139,084,860.00

The accompanying notes to financial statements are an integral part of this statement.

### UNIVERSITY OF NORTH FLORIDA A Component Unit of the State of Florida Statement of Revenues, Expenses, and Changes in Net Position

### For the Fiscal Year Ended June 30, 2017

	University	Component Units
REVENUES		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship		
Allowances of \$31,443,855.10 (\$1,676,324.32		
Pledged for the Student Union Revenue Bonds and		
\$1,252,852.99 Pledged for the Student Wellness	<b>• -• • • • • • • • • •</b>	•
Center Revenue Bonds)	\$ 78,081,189.98	\$-
Federal Grants and Contracts	5,014,761.96	-
State and Local Grants and Contracts	1,913,223.14	-
Nongovernmental Grants and Contracts Sales and Services of Educational Departments	1,660,000.81 395,794.30	-
Sales and Services of Auxiliary Enterprises	395,794.50	-
(\$23,486,696.48 Pledged for Housing Facility Revenues Bonds and Note		
and \$3,200,228.39 Pledged for the Parking System Revenue Bonds)	35,212,334.69	_
Other Operating Revenues	7,079,159.19	27,662,547.00
		i
Total Operating Revenues	129,356,464.07	27,662,547.00
EXPENSES		
Operating Expenses:		
Compensation and Employee Benefits	165,825,887.15	692,532.00
Services and Supplies	54,588,636.33	20,076,082.00
Utilities and Communications	9,920,881.32	-
Scholarships, Fellowships, and Waivers Depreciation	14,440,379.04 21,756,866.97	- 932,214.00
Total Operating Expenses	266,532,650.81	21,700,828.00
Operating Income (Loss)	(137,176,186.74)	5,961,719.00
NONOPERATING REVENUES (EXPENSES)		
State Noncapital Appropriations	89,953,087.00	-
Federal and State Student Financial Aid	26,351,234.00	-
Investment Income	252,587.67	10,646,720.00
Other Nonoperating Revenues	12,393,366.55	4,873,649.00
Loss on Disposal of Capital Assets Interest on Capital Asset-Related Debt	(63,133.16) (5,861,364.94)	- (751,816.00)
Other Nonoperating Expenses	(4,803,309.19)	(5,005,264.00)
Net Nonoperating Revenues (Expenses)	118,222,467.93	9,763,289.00
Income (Loss) Before Other Revenues	(18,953,718.81)	15,725,008.00
State Capital Appropriations	14,334,817.00	-
Capital Grants, Contracts, Donations, and Fees	5,877,757.44	-
Additions to Permanent Endowments		4,967,219.00
Increase in Net Position	1,258,855.63	20,692,227.00
Net Position, Beginning of Year	318,174,776.72	118,392,633.00
Net Position, End of Year	\$ 319,433,632.35	\$ 139,084,860.00

The accompanying notes to financial statements are an integral part of this statement.

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### UNIVERSITY OF NORTH FLORIDA A Component Unit of the State of Florida Statement of Cash Flows

### For the Fiscal Year Ended June 30, 2017

	University
CASH FLOWS FROM OPERATING ACTIVITIES	
Student Tuition and Fees, Net	\$ 76,304,895.19
Grants and Contracts	9,318,496.88
Sales and Services of Educational Departments	395,794.30
Sales and Services of Auxiliary Enterprises	34,939,793.01
Payments to Employees	(152,901,610.68)
Payments to Suppliers for Goods and Services	(62,338,478.51)
Payments to Students for Scholarships and Fellowships	(14,440,379.04)
Other Operating Receipts	7,474,895.60
Net Cash Used by Operating Activities	(101,246,593.25)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State Noncapital Appropriations	89,953,087.00
Federal and State Student Financial Aid	26,351,234.00
Federal Direct Loan Program Receipts	54,596,094.00
Federal Direct Loan Program Disbursements	(54,596,094.00)
Net Change in Funds Held for Others	(929,972.42)
Other Nonoperating Receipts	8,495,216.31
Net Cash Provided by Noncapital Financing Activities	123,869,564.89
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Proceeds from Capital Debt and Lease	136,661,798.60
State Capital Appropriations	17,909,045.00
Capital Grants, Contracts, Donations, and Fees	692,916.67
Proceeds from Sale of Capital Assets	3,735.00
Purchase or Construction of Capital Assets	(23,013,334.05)
Principal Paid on Capital Debt and Lease	(140,925,351.29)
Interest Paid on Capital Debt and Lease	(6,034,774.67)
Net Cash Used by Capital and Related Financing Activities	(14,705,964.74)
CASH FLOWS FROM INVESTING ACTIVITIES	
Proceeds from Sales and Maturities of Investments	141,368,385.00
Purchases of Investments	(151,667,246.69)
Investment Income	1,752,581.43
Net Cash Used by Investing Activities	(8,546,280.26)
Net Decrease in Cash and Cash Equivalents	(629,273.36)
Cash and Cash Equivalents, Beginning of Year	3,518,598.43
Cash and Cash Equivalents, End of Year	\$ 2,889,325.07

### UNIVERSITY OF NORTH FLORIDA A Component Unit of the State of Florida Statement of Cash Flows (Continued)

For the Fiscal Year Ended June 30, 2017

		University
RECONCILIATION OF OPERATING LOSS		<b>,</b>
TO NET CASH USED BY OPERATING ACTIVITIES		
Operating Loss	\$ (	(137,176,186.74)
Adjustments to Reconcile Operating Loss	Ψ (	()
to Net Cash Used by Operating Activities:		
Depreciation Expense		21,756,866.97
Changes in Assets, Liabilities, Deferred Outflows of Resources,		
and Deferred Inflows of Resources:		
Receivables, Net		(658,590.05)
Inventories		11,833.49
Loan Receivable from Component Unit		50,000.00
Other Current Assets		3,027.74
Accounts Payable		2,156,177.91
Deposits Payable		(42,263.10)
Compensated Absences Payable		1,085,141.47
Unearned Revenue		(271,735.94)
Other Postemployment Benefits Payable		7,049,000.00
Net Pension Liability		25,419,271.00
Deferred Outflows of Resources Related to Pensions		(15,041,010.00)
Deferred Inflows of Resources Related to Pensions		(5,588,126.00)
NET CASH USED BY OPERATING ACTIVITIES	\$ (	(101,246,593.25)
SUPPLEMENTAL DISCLOSURE OF NONCASH INVESTING AND CAPITAL FINANCING ACTIVITIES		
Unrealized losses on investments were recognized as a reduction to investment income on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$	(1,499,993.76)
Losses from the disposal of capital assets were recognized on the statement of	Ŧ	(1,100,000110)
revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$	(63,133.16)
Donation of capital assets were recognized on the statement of revenues,	Ŧ	(00, 000, 10)
expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$	1,012,494.77

The accompanying notes to financial statements are an integral part of this statement.

# NOTES TO FINANCIAL STATEMENTS

### 1. Summary of Significant Accounting Policies

**Reporting Entity**. The University is a separate public instrumentality that is part of the State university system of public universities, which is under the general direction and control of the Florida Board of Governors. The University is directly governed by a Board of Trustees (Trustees) consisting of 13 members. The Governor appoints 6 citizen members and the Board of Governors appoints 5 citizen members. These members are confirmed by the Florida Senate and serve staggered terms of 5 years. The chair of the faculty senate and the president of the student body of the University are also members. The Board of Governors establishes the powers and duties of the Trustees. The Trustees are responsible for setting policies for the University, which provide governance in accordance with State law and Board of Governors' Regulations, and selecting the University President. The University President serves as the executive officer and the corporate secretary of the Trustees, and is responsible for administering the policies prescribed by the Trustees.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the primary government's financial statements to be misleading. Based on the application of these criteria, the University is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Comprehensive Annual Financial Report by discrete presentation.

**Blended Component Unit**. Although it is legally separate from the University, the University of North Florida Financing Corporation (Financing Corporation) is included within the University's reporting entity as a blended component unit. The Financing Corporation was created in October 2005 as a not-for-profit entity organized to receive, hold, invest, and administer property and to issue revenue bonds or other forms of indebtedness (finance or refinance capital projects) with the associated expenditures and debt service, exclusively for the University. An annual audit of the Financing Corporation is conducted by independent certified public accountants and is submitted to the Auditor General and the University Board of Trustees. Additional information on the Financing Corporation, including copies of its audit reports, is available by contacting the University Controller's Office. Condensed financial statements for the University's blended component unit are shown in a subsequent note.

**Discretely Presented Component Units**. Based on the application of the criteria for determining component units, the following direct-support organizations (as provided for in Section 1004.28, Florida Statutes, and Board of Governors Regulation 9.011) are included within the University reporting entity as discretely presented component units. These legally separate, not-for-profit, corporations are organized and operated to assist the University to achieve excellence by providing supplemental resources from private gifts and bequests, and valuable education support services and are governed by separate boards. The Statutes authorize these organizations to receive, hold, invest, and administer property and to make expenditures to or for the benefit of the University. These organizations and their purposes are explained as follows:

- University of North Florida Foundation, Inc. (Foundation) solicits, invests, administers, and distributes private gifts for the funding of activities and facilities directly related to the mission, role, and scope of the University. This organization provides funding and services to support and foster the pursuit of higher education at the University. Although the Foundation is chartered as a private not-for-profit corporation, it operates solely for the benefit of the University and its mission of teaching, research, and service. The Foundation serves as the vehicle whereby taxpayers who want to advance the cause of higher education and to pay more than their share of the cost of education may do so. The Foundation does not serve any private causes, but generally benefits the public.
- The University of North Florida Training and Service Institute, Inc. (TSI) conducts, accounts for, and reports on special educational and training programs and related specialized activities. TSI was organized for the purpose of providing training and service to assist the University in achieving excellence by providing supplemental resources from external sources and to provide valuable educational support services. In March 2010, the TSI Board of Directors met and approved the formation of UNF TSI Investments, LLC as a wholly-owned Florida limited liability corporation.
- Museum of Contemporary Art Jacksonville, Inc. (MOCA) operates a museum of contemporary art which also provides visual arts education and cultural resources to the University in furtherance of its mission and operations, and the University may add its own educational and outreach programs. MOCA serves the community and its visitors through exhibitions, collections, educational programs, and publications designed to enhance an understanding and appreciation of modern and contemporary art with particular emphasis of works created from 1960 to the present.

An annual audit of each organization's financial statements is conducted by independent certified public accountants. The annual report is submitted to the Auditor General and the University Board of Trustees. Additional information on the University's discretely presented component units, including copies of audit reports, is available by contacting the University Controller's Office. Condensed financial statements for the University's discretely presented component units are shown in a subsequent note.

**Basis of Presentation**. The University's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the University with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public universities various reporting options. The University has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - o Statement of Net Position
  - o Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Measurement Focus and Basis of Accounting**. Basis of accounting refers to when revenues, expenses, and related assets, deferred outflows of resources, liabilities, and deferred inflows of resources, are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The University's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The University follows GASB standards of accounting and financial reporting.

The University's blended and discretely presented component units use the economic resources measurement focus and the accrual basis of accounting, and follow GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The University's principal operating activities consist of instruction, research, and public service. Operating revenues and expenses generally include all fiscal transactions directly related to these activities as well as administration, operation and maintenance of capital assets, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, and investment income (net of unrealized gains or losses on investments). Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the University's policy to first apply the restricted resources to such programs, followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the University and the amount that is actually paid by the student or the third party making payment on behalf of the student. The University applied "The Alternate Method" as prescribed in NACUBO Advisory Report 2000-05 to determine the reported net tuition scholarship allowances. Under this method, the University computes these amounts by allocating the cash payments to students, excluding payments for services, on a ratio of total aid to the aid not considered third-party aid.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

<u>Cash and Cash Equivalents</u>. Cash and cash equivalents consist of cash on hand and cash in demand accounts, and money market funds. University cash deposits are held in banks qualified as public

depositories under Florida law. All such deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. The University and its blended component unit, the Financing Corporation, hold \$2,811,608.79 in money market funds which are permissible under the University's investment policy and were rated AAAm/Aaa-mf by Standard & Poor's and Moody's Investors Service, respectively. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets, are classified as restricted.

**<u>Capital Assets</u>**. University capital assets consist of land, construction in progress, buildings, infrastructure and other improvements, furniture and equipment, library resources, property under capital lease and leasehold improvements, and computer software. These assets are capitalized and recorded at cost at the date of acquisition or at estimated fair value at the date received in the case of gifts and at acquisition value for purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The University has a capitalization threshold of \$5,000 for tangible personal property and \$100,000 for new buildings and building improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings 5 to 40 years
- Infrastructure and Other Improvements 5 to 20 years
- Furniture and Equipment:
  - Equipment (Nonoffice) 5 to 15 years
  - Computer Equipment 2 to 10 years
  - Moveable Equipment 3 to 20 years
- Library Resources 5 to 10 years
- Property Under Capital Lease and Leasehold Improvements 5 to 15 years
- Computer Software 5 to 15 years

The University capitalizes interest on new construction during the construction period. Interest is capitalized using an interest rate which is equivalent to the average borrowing rate on the University's long-term debt issued for the assets to be constructed.

Capital assets of the University's discretely presented component units, if applicable, are recorded at cost. Donated items are stated at independent appraisal or estimated value at the date of donation. Depreciation is recorded using the straight-line method over the estimated useful lives of the assets, as follows:

- Buildings 25 years
- Leasehold Improvements 5 to 20 years
- Furniture and Equipment 3 to 10 years

Interest cost incurred on borrowed funds will be expensed as incurred for capital additions not related to construction.

**Noncurrent Liabilities**. Noncurrent liabilities include unearned revenue, bonds payable, capital improvement debt payable, loans and notes payable, capital lease payable, compensated absences payable, other postemployment benefits payable, and net pension liability that are not scheduled to be paid within the next fiscal year. Bonds and capital improvement debt payable are reported net of unamortized premiums. The University amortizes debt premiums over the life of the debt using the straight-line method.

**Pensions**. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

### 2. Deficit Net Position in Individual Funds

The University reported an unrestricted net position which included a deficit in the current funds – unrestricted as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, other postemployment benefits payable, and net pension liability) in the current unrestricted funds.

Fund	Net Position
Current Funds - Unrestricted Auxiliary Funds	\$ (37,322,067.30) 28,227,002.76
Total	\$ (9,095,064.54)

### 3. Investments

Section 1011.42(5), Florida Statutes, authorizes universities to invest funds with the State Treasury and State Board of Administration (SBA), and requires that universities comply with the statutory requirements governing investment of public funds by local governments. Accordingly, universities are subject to the requirements of Chapter 218, Part IV, Florida Statutes. The Board of Trustees has adopted a written investment policy providing that surplus funds of the University shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Pursuant to Section 218.415(16), Florida Statutes, the University is authorized to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open end or closed end management type investment companies; and other investments approved by the Board of Trustees as authorized by law. Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

The University categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

The University's investments at June 30,	2017, are reported as follows:
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		Fair Value Measurements Using					
Investments by fair value level	Amount	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)			
External Investment Pool:							
State Treasury Special Purpose Investment Account	\$ 18,750,629.67	\$-	\$-	\$ 18,750,629.67			
United States Treasury Securities	21,287,892.73	21,287,892.73	-	-			
Obligations of United States Government							
Agencies and Instrumentalities	10,162,871.96	-	10,162,871.96	-			
Bonds and Notes	47,764,429.74	-	47,764,429.74				
Total investments by fair value level	\$ 97,965,824.10	\$ 21,287,892.73	\$ 57,927,301.70	\$ 18,750,629.67			

### External Investment Pools.

The University reported investments at fair value totaling \$18,750,629.67 at June 30, 2017, in the State Treasury Special Purpose Investment Account (SPIA) investment pool, representing ownership of a share of the pool, not the underlying securities. Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of A+f by Standard & Poor's, had an effective duration of 2.8 years and fair value factor of 0.9923 at June 30, 2017. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balances. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The University relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury investment pool are included in the notes to financial statements of the State's Comprehensive Annual Financial Report.

### Other Investments.

The University's other investments (which include those of its blended component unit, the Financing Corporation) consisted of various debt securities totaling \$79,215,194.43 at June 30, 2017. The following risks apply to those University investments.

Interest Rate Risk: Interest rate risk is the risk that changes in the interest rates will adversely affect the fair value of an investment. The University's investment policy generally requires that the investment

portfolio be maintained with short-term maturities to provide sufficient liquidity to pay obligations as they come due, based on anticipated cash-flow requirements, and includes certain restrictions on specific investment durations up to a maximum of 5 years. The Financing Corporation does not have a written investment policy, although the bond documents provide that funds may be invested in authorized investments provided that the investments mature or are redeemable at not less than par on or before the date the funds are estimated to be needed. Investment maturities at June 30, 2017, were as follows:

	Investment Maturities (In Years)						
Investment Type	Fair Value		Less Than 1	1 - 5	6 - 10		
United States Treasury Securities Obligations of United States Government	\$21,287,892.73	\$	904,373.62	\$ 18,338,913.48	\$ 2,044,605.63		
Agencies and Instrumentalities	10,162,871.96		-	7,951,567.43	2,211,304.53		
Bonds and Notes	47,764,429.74		7,694,742.55	35,242,584.22	4,827,102.97		
Total	\$79,215,194.43	\$	8,599,116.17	\$ 61,533,065.13	\$ 9,083,013.13		

*Credit Risk*: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. United States Treasury Securities or obligations explicitly guaranteed by the United States Government are not considered to have credit risk and do not require disclosure of credit quality. At June 30, 2017, the University had \$21,287,892.73 of these investments. The University's investment policy requires that the portfolio provide specific types of investments that may be purchased, including credit quality guidelines, where applicable, and maintain a total average quality rating of "AA" or higher. The Financing Corporation is authorized to invest in obligations permitted by law. At June 30, 2017, the University and the Financing Corporation had obligations of United States Government agencies and instrumentalities and bonds and notes with quality ratings by nationally recognized rating agencies, as follows:

	Fair	Credit Quality Rating (1)					
Investment Type	Value	Value AAA		Α			
Obligations of United States Government							
Agencies and Instrumentalities	\$10,162,871.96	\$-	\$ 10,162,871.96	\$ -			
Bonds and Notes	47,764,429.74	1,220,878.85	12,126,401.07	34,417,149.82			
Total	\$57,927,301.70	\$ 1,220,878.85	\$ 22,289,273.03	\$ 34,417,149.82			

Note: (1) The credit quality ratings are from Standard & Poor's.

*Custodial Credit Risk*: Custodial credit risk is the risk that in the event of the failure of the counterparty, the value of investments or collateral securities in the possession of an outside party will not be recoverable. Exposure to custodial risk relates to investment securities that are held by someone other than the entity and are not registered in the entity's name. All University investments are held in safekeeping by a third-party custodian. The Financing Corporation's investments are held by a trustee in accordance with applicable bond financing documents.

*Concentration of Credit Risk*: Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. The University policy states that a maximum of 5 percent of the Fund may be invested in securities of any single issuer, except that obligations of United States Government

agencies and instrumentalities are not subject to the limitations. The Financing Corporation's applicable bond financing documents do not address concentration of credit risk.

### Discretely Presented Component Units Investments.

Investments held by the University's discretely presented component units are reported at fair value and consist of United States Government and Federal agency securities, corporate bonds, various mutual funds holding domestic and foreign debt, equities, hedge funds, private equity funds, and real assets funds.

The Foundation reported investments totaling \$107,607,397. The Foundation's investment policy states equity securities will be broadly diversified (e.g., country, economic sector, industry, etc.) to minimize the impact during sudden and severe market downturns, as equity markets have historically displayed a high degree of such correlation during these periods. The role of hedge funds and private equity is to reduce the overall volatility of the equity fund performance. Fixed-income securities will be diversified among different sectors of the fixed-income market. The principal purpose of the fixed-income fund will be to reduce risk by reducing the overall volatility of the investment returns and to serve as a partial hedge against periods of prolonged economic contraction. The fixed-income objective is to preserve principal during periods of deflation, provide a source of current income, and reduce overall portfolio volatility. These portfolios are primarily domestically focused, but do include exposure to international and emerging markets' debt as well. Decisions as to individual security selection, security size and quality, etc., will be left to broad manager discretion.

As of June 30, 2017, the Foundation had 91 percent (\$97,652,727) of its total portfolio invested in global equities and fixed-income funds, private equity funds, and an absolute return fund. The fund's investments are subject to various risk factors including interest rate, credit, custodial credit, concentration of credit, and foreign currency risks, which are discussed in the following paragraphs. Additional information is contained in the Foundation's audit reports for the years ended June 30, 2017, and June 30, 2016, and may be obtained from the Director, University of North Florida TSI/Foundation Accounting, Hicks Hall, Suite 2900, 1 UNF Drive, Jacksonville, Florida 32224-2648.

The TSI reported investments totaling \$262,099. The TSI's investment policy requires equity securities to be limited to investments in publicly traded securities on a major stock exchange or NASDAQ, with no more than 7 percent of the market value of an investment manager's equity portfolio invested in the shares of a single corporate issuer, and no more than 5 percent of the market value of the total equity portfolio invested in shares of companies that have been publicly traded for less than 1 year. For fixed-income securities, the investment policy provides that securities be rated "A" or higher by Moody's Investors Service or Standard & Poor's rating services; no more than 10 percent of the market value of the total fixed-income portfolio be invested in the securities of any single corporate issuer; no more than 20 percent of the market value of the total fixed-income portfolio be invested to those issues that are currently paying interest, receiving principal pay-downs, and do not contain leverage; and no more than 25 percent of the total fixed-income portfolio be investments or corporations. There is no limit on investments in securities issued directly by the United States Government or any agency or instrumentality thereof. The TSI's investment policy prohibits investments in interest only or principal only CMOs, interest rate

swaps, precious metals, limited partnerships of any kind, real estate, venture capital, futures contracts, or options contracts in individually managed portfolios. Trading on margin and short selling are also prohibited. The TSI does not have a formal policy limiting the duration of mid-term and long-term investments.

MOCA reported investments totaling \$599,318. MOCA's investments consist of United States Treasury Securities.

On January 28, 1991, MOCA entered into a trust agreement with the State of Florida, Department of State, creating a \$600,000 fine arts endowment matching fund program. In managing the investments of the fine arts endowment fund, MOCA must comply with an established investment plan specified by the State of Florida, Department of State, which requires the preservation of the \$600,000 program fund. MOCA may expend funds generated from the endowment program fund only for operating costs incurred while engaged in programs directly related to fine arts activities. The balance of the endowment at June 30, 2017, was \$605,347, which is included in MOCA's investment total reported above, and in MOCA's restricted cash and cash equivalents.

The estimated fair value of the Foundation, TSI, and MOCA investments was based on valuations provided by external investment managers at June 30, 2017, and consisted of the following:

Investment Type	ment Type Amount	
United States Government Bonds and		
Federal Agency Securities	\$	3,271,720
Corporate Bonds		3,836,893
Fixed Income Mutual Funds		222,363
Equity Mutual Funds		726,467
Absolute Return Fund		16,545,644
Global Equities Fund		45,048,561
Global Fixed Income Fund		12,910,349
Hedge Funds		34,710
Private Equity Funds		23,148,173
Real Assets Fund		2,723,934
Total Foundation, TSI, and MOCA Investments	\$	108,468,814

All of the University's discretely presented component units have provided additional information about fair value measurements which are based on the assumptions that market participants would use when pricing an asset or liability. A fair value hierarchy was established that prioritizes that information used to develop these assumptions.

The University's discretely presented component units' investments at June 30, 2017, are reported as follows:

				Fair Value Measurements Using				
Investments by fair value level		Quoted PricesSignificantin ActiveOtherMarkets forObservableIdentical AssetsInputsAmount(Level 1)(Level 2)		in Active Markets for Identical Assets		ther ervable puts	Significant Unobservable Inputs (Level 3)	
United States Government Bonds and Federal Agency Securities Corporate Bonds Fixed Income Mutual Funds Equity Mutual Funds	\$	3,271,720 3,836,893 222,363 726,467	\$	3,271,720 3,836,893 222,363 726,467	\$	-	\$	- - -
Total Foundation, TSI, and MOCA Investments by fair value level		8,057,443	\$	8,057,443	\$	-	\$	-
Investments measured at the net asset value (NAV) Absolute Return Fund Global Equities Fund Global Fixed Income Fund Hedge Funds Private Equity Funds Real Assets Fund Total investments measured at the NAV		16,545,644 45,048,561 12,910,349 34,710 23,148,173 2,723,934 100,411,371						
Total Foundation, TSI, and MOCA Investments	\$	108,468,814						

The valuation method for investments measured at the net asset value per share, or its equivalent, is presented in the following table:

Investments measured at the NAV	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period		
Absolute Return Fund	\$ 16,545,644	\$-	Monthly, Quarterly, Semi-Annually, Annually, and Biennially	30 - 90 days		
Global Equities Fund	45,048,561	-	Daily, Monthly, and Quarterly	6 - 90 days		
Global Fixed Income Fund	12,910,349	-	Daily and Monthly	2 - 60 days		
Hedge Funds	34,710	-	Monthly, Quarterly, Semi-Annually, Annually, and Biennially	30 - 105 days		
Private Equity Funds	23,148,173	16,947,754	None	None		
Real Assets Fund	2,723,934		Semi-Monthly, Monthly, and Annually	5 - 60 days		
Total investments measured at the NAV	\$100,411,371	\$ 16,947,754				

*Interest Rate Risk*: Interest rate risk is the risk that changes in the interest rates will adversely affect the fair value of an investment. The Foundation, TSI, and MOCA do not have formal investments policies that limit the duration of investments. However, the University component units manage exposure to declines in fair value occurring from increasing interest rates through the specific identification method and maintaining diversification of investments and investment maturities so as to minimize the impact of downturns in the market. Investments of these component units by investment type and their future maturities at June 30, 2017, are as follows:

	Investment Maturities (In Years)								
Investment Type	Fair Value	Less Than 1	1 - 5	6-10					
United States Government Bonds and									
Federal Agencies Securities	\$3,271,720	\$ 898,088	\$2,373,632	\$-					
Corporate Bonds	3,836,893	851,443	2,985,450	-					
Fixed-Income Mutual Funds	222,363			222,363					
Total	\$7,330,976	\$1,749,531	\$5,359,082	\$ 222,363					

*Credit Risk*: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Foundation and MOCA have no formal investment policies on credit risk. The TSI's investment policy provides that fixed-income securities shall be rated "A" or higher by Moody's Investors Service or Standard & Poor's rating services. At June 30, 2017, the credit quality ratings of the component units' investments are as follows:

	Fair	Credit Quality Rating (1)										
Investment Type	Value		AAA		AA		A		BBB		Unrated	
United States Government Bonds												
and Federal Agency Securities	\$ 3,271,720	\$	2,291,726	\$	-	\$	-	\$	-	\$	979,994	
Corporate Bonds	3,836,893		50,088		1,318,374		2,217,346		251,085		-	
Fixed-Income Mutual Funds	222,363		-		-		62,102		-		160,261	
Equity Mutual Funds	726,467		-		-		-		-		726,467	
Absolute Return Fund	16,545,644		-		-		-		-		16,545,644	
Global Equities Fund	45,048,561		-		-		-		-		45,048,561	
Global Fixed-Income Fund	12,910,349		-		-		-		-		12,910,349	
Hedge Funds	34,710		-		-		-		-		34,710	
Private Equity Funds	23,148,173		-		-		-		-		23,148,173	
Real Assets Fund	2,723,934		-		-		-		-		2,723,934	
Total Foundation, TSI, and												
MOCA Investments	\$108,468,814	\$	2,341,814	\$	1,318,374	\$	2,279,448	\$	251,085	\$1	02,278,093	

Note: (1) The credit quality ratings are from Standard & Poor's.

*Custodial Credit Risk*: Custodial credit risk is the risk that in the event of the failure of the counterparty, the value of investments or collateral securities in the possession of an outside party will not be recoverable. Exposure to custodial risk relates to investment securities that are held by someone other than the University or its component units and are not registered in the University's or its component units' names. The Foundation, TSI, and MOCA do not have formal investment policies that address custodial credit risk.

*Concentration of Credit Risk*: Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. The Foundation's investment policy provides that with the exception of obligations of the U.S. Government and its agencies, no purchase will be made that will cause more than 5 percent of the fixed-income fund to be invested in the securities of any one issuer. The TSI's investment policy provides for investments in equity securities of not more than 7 percent (at cost) in one corporate issuer, and investments in fixed-income securities of not more than 10 percent (at cost) in one corporate issuer. MOCA does not have a formal investment policy that addresses concentration of credit risk.

*Foreign Currency Risk*: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The TSI's investment policy limits its investments in fixed-income

securities of foreign issuers to 25 percent of its fixed-income portfolio. The TSI does not have a formal investment policy that addresses foreign currency risk for other types of investments. The Foundation and MOCA do not have formal investment policies that address foreign currency risk.

# 4. Receivables

**Accounts Receivable**. Accounts receivable represent amounts for student tuition and fees, contracts and grants due from other governmental units, student meal plans, student deferments, and other amounts due from students and third parties. As of June 30, 2017, the University reported the following amounts as accounts receivable:

Description	Amount
Student Tuition and Fees	\$ 6,073,990.78
Due from Other Governmental Units	4,172,346.00
Student Meal Plans	1,148,572.29
Other Auxiliary Enterprises	1,121,216.10
Student Housing Rentals	954,109.06
Due from Component Units	698,329.19
Parking	287,350.54
Other	98,650.42
Total Accounts Receivable	\$ 14,554,564.38

<u>Allowance for Doubtful Receivables</u>. Allowances for doubtful accounts are reported based on management's best estimate as of fiscal year end considering type, age, collection history, and other factors considered appropriate. Accounts receivable are reported net of allowances of \$245,357.73 at June 30, 2017.

No allowance has been accrued for contracts and grants receivable. University management considers these to be fully collectible.

**Loan Receivable from Component Unit**. At June 30, 2017, the University had a loan receivable from MOCA, as shown below:

Description	Beginning Balance Additions			Ending Reductions Balance Current			
MOCA - Line of Credit	\$ 375,000	\$	-	\$	50,000	\$ 325,000	\$ 50,000

In April 2009, the University's Board of Trustees authorized providing a revolving line of credit to MOCA for up to \$500,000, without interest except upon an event of default. On June 9, 2015, the University's Board of Trustees approved a repayment plan whereby MOCA is required to make annual payments of \$50,000 through June 2024.

**<u>Component Units' Pledges Receivable, Net</u>**. The Foundation accounts for pledges in accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*. GASB Statement No. 33 establishes reporting standards for nonexchange transactions, which in the case of the Foundation are restricted pledges to be contributed in the future. Pledges receivable are reported at

estimated net realizable value, and reported in current and long-term portions, net of appropriate allowances and present value discounts of \$164,686.

# 5. Due From State

The amount due from State consists of \$15,149,857 of Public Education Capital Outlay, General Revenue, and Capital Improvement Fee Trust Fund allocations due from the State for construction of University facilities.

# 6. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2017, is shown in the following table:

Description	Beginning Balance Additions		Reductions	Ending Balance
Nondepreciable Capital Assets:				
Land	\$ 20,929,295.83	\$-	\$-	\$ 20,929,295.83
Construction in Progress	4,438,241.19	21,581,472.70	2,366,999.96	23,652,713.93
Total Nondepreciable Capital Assets	25,367,537.02	21,581,472.70	2,366,999.96	44,582,009.76
Depreciable Capital Assets:				
Buildings	\$ 571,798,049.46	\$ 1,640,596.31	\$-	\$ 573,438,645.77
Infrastructure and Other Improvements	57,897,709.88	408,665.41	-	58,306,375.29
Furniture and Equipment	30,405,715.67	2,914,308.84	819,856.69	32,500,167.82
Library Resources	40,017,661.15	77,370.70	-	40,095,031.85
Property Under Capital Lease and				
Leasehold Improvements	1,712,380.54	837,790.50	83,161.00	2,467,010.04
Computer Software	10,022,265.99	255,515.72	-	10,277,781.71
Total Depreciable Capital Assets	711,853,782.69	6,134,247.48	903,017.69	717,085,012.48
Less, Accumulated Depreciation:				
Buildings	178,799,547.29	15,515,816.53	-	194,315,363.82
Infrastructure and Other Improvements	25,678,494.09	2,656,243.06	-	28,334,737.15
Furniture and Equipment	22,515,800.95	2,274,229.88	756,723.53	24,033,307.30
Library Resources	38,080,272.63	792,350.40	-	38,872,623.03
Property Under Capital Lease and				
Leasehold Improvements	192,582.74	103,617.28	83,161.00	213,039.02
Computer Software	8,910,780.85	414,609.82	-	9,325,390.67
Total Accumulated Depreciation	274,177,478.55	21,756,866.97	839,884.53	295,094,460.99
Total Depreciable Capital Assets, Net	\$ 437,676,304.14	\$ (15,622,619.49)	\$ 63,133.16	\$ 421,990,551.49

Capital assets activity for the University's discretely presented component units for the fiscal year ended June 30, 2017, is shown in the following table:

Description	Beginning Balance	Additions	Reductions	Ending Balance
Nondepreciable Capital Assets:				
Land	\$ 3,307,556	\$ 9,230,000	\$ -	\$12,537,556
Total Nondepreciable Capital Assets	\$ 3,307,556	\$ 9,230,000	\$-	\$ 12,537,556
Depreciable Capital Assets:				
Buildings	\$14,100,634	\$-	\$-	\$ 14,100,634
Leasehold Improvements	5,951,106	-	-	5,951,106
Furniture and Equipment	1,226,374	-		1,226,374
Total Depreciable Capital Assets	21,278,114			21,278,114
Less, Accumulated Depreciation:				
Buildings	3,478,154	564,025	-	4,042,179
Leasehold Improvements	3,879,478	296,297	-	4,175,775
Furniture and Equipment	569,940	71,892		641,832
Total Accumulated Depreciation	7,927,572	932,214		8,859,786
Total Depreciable Capital Assets, Net	\$13,350,542	\$ (932,214)	\$-	\$ 12,418,328

# 7. Long-Term Liabilities

Long-term liabilities of the University at June 30, 2017, include unearned revenue, bonds payable, capital improvement debt payable, loans and notes payable, capital lease payable, compensated absences payable, other postemployment benefits payable, and net pension liability. Long-term liabilities activity for the fiscal year ended June 30, 2017, is shown below:

Description	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Unearned Revenue	\$ 3,849,892.50	\$ 628,092.00	\$ 757,809.17	\$ 3,720,175.33	\$ 758,273.00
Bonds Payable	122,937,054.88	91,025,167.35	118,346,773.70	95,615,448.53	4,150,000.00
Capital Improvement Debt Payable	13,523,122.72	-	463,122.72	13,060,000.00	475,000.00
Loans and Notes Payable	27,666,966.70	50,000,000.00	24,912,990.82	52,753,975.88	2,235,217.96
Capital Lease Payable	-	811,798.00	42,360.47	769,437.53	156,529.29
Compensated Absences Payable Other Postemployment	15,352,882.67	2,619,712.09	1,534,570.62	16,438,024.14	1,479,422.17
Benefits Payable	36,197,000.00	8,425,000.00	1,376,000.00	43,246,000.00	-
Net Pension Liability	40,366,769.00	26,053,969.00	634,698.00	65,786,040.00	589,201.00
Total Long-Term Liabilities	\$ 259,893,688.47	\$ 179,563,738.44	\$ 148,068,325.50	\$ 291,389,101.41	\$ 9,843,643.42

**Unearned Revenue**. Long-term unearned revenue includes funds received prior to fiscal year end for which the earnings process will be completed in subsequent accounting periods. As of June 30, 2017, the University reported unearned revenue of \$3,720,175.33, of which \$3,000,000 pertains to funding received under the terms of an agreement with the University's contracted food service provider towards construction of a new dining facility. The agreement provides that as long as the food service provider enjoys full access to and use of the dining facility through June 30, 2022, the University can amortize the funds and recognize revenue over the 10-year period beginning July 1, 2012 (\$600,000 per year). However, the University is required to repay the unamortized portion of these funds to the food service provider if the agreement is not renewed or is terminated prior to June 30, 2022.

#### Bonds Payable. The University had the following bonds payable outstanding at June 30, 2017:

Bond Type and Series	Amount of Original Debt	Amount Outstanding	Interest Rates (Percent)	Maturity Date To
Capital Improvement Revenue Bonds:				
Student Union Project, Series 2016, Refunding	\$ 17,920,000.00	\$ 17,175,000.00	2.000 - 5.000	11-01-2037
Housing Project, Series 2016, Refunding	67,930,000.00	67,930,000.00	3.000 - 5.000	11-01-2037
Parking System, Series 1998, Remarketed	9,600,000.00	5,500,000.00	(1)	05-01-2028
Total Capital Improvement Revenue Bonds	95,450,000.00	90,605,000.00		
Add: Unamortized Bond Premiums		5,010,448.53		
Total Capital Improvement Revenue Bonds Payable	\$ 95,450,000.00	\$ 95,615,448.53		

Note: (1) The Parking System, Series 1998, Remarketed Bonds have a variable interest rate, which was 0.743 percent as of June 30, 2017.

During the 2016-17 fiscal year, Student Union Project and Student Housing Project Series 2016 bonds were issued by the Financing Corporation. These bonds were issued to: (1) advance refund the Student Union Project and Student Housing Project Series 2007 bonds; (2) reduce the total debt service payments over the next 21 years; (3) obtain an economic gain difference between the present values of the debt service payments on old and new debt; and (4) pay the costs of issuance of the Series 2016 bonds. Both Series 2016 bonds require annual debt service payments with final payment due on November 1, 2037.

On August 23, 2016, the Financing Corporation issued \$17,920,000 of Capital Improvement Refunding Revenue Bonds (Student Union Project), Series 2016, to advance refund \$18,370,000 of outstanding Capital Improvement Revenue Bonds, Series 2007. The net proceeds of \$19,589,101.89 (after payment of \$158,021.26 in underwriting fees and other issuance costs) were placed in an irrevocable trust to provide for future debt service payments on the Series 2007 bonds. As a result, the Series 2007 bonds are considered to be defeased and the liability for those bonds has been removed from the University's statement of net position. As a result of the refunding, the University reduced its capital improvement debt service payments over the next 21 years by \$3,809,666.08 and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$2,900,003.54.

On November 23, 2016, the Financing Corporation issued \$67,930,000 of Capital Improvement Refunding Revenue Bonds (Student Housing Project), Series 2016, and a \$50,000,000 Capital Improvement Refunding Revenue Note, Series 2016, to advance refund \$92,520,000 of outstanding Capital Improvement Revenue Bonds, Series 2007, and to prepay the \$24,184,388.90 loan for The Flats at Kernan student housing complex. From the net proceeds of \$120,623,449.55 (after payment of \$654,594.65 in underwriting fees and other issuance costs), \$96,439,060.65 was placed in an irrevocable trust to provide for future debt service payments on the Series 2007 bonds, and \$24,184,388.90 was used to prepay the outstanding loan for The Flats at Kernan. As a result, the Series 2007 bonds are considered to be defeased and the liability for those bonds has been removed from the University's statement of net position. As a result of the refunding, the University reduced its capital improvement debt service payments over the next 21 years by \$15,387,819.95 and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$11,409,042.05.

As a condition of the financing arrangements, the University entered into ground sublease and operating lease agreements, dated June 1, 2007, with the Financing Corporation. Under the ground sublease agreements, the University leased the land and facilities to the Financing Corporation in exchange for prepaid rent. The land covered by the ground sublease agreements, together with the improvements thereon, was leased back to the University to manage and operate under the separate operating lease agreements. The operating lease agreements require that the University pay all debt payments, including principal, interest, fees, and charges over the lease term in accordance with the related bond documents (base rent), and all other operating costs of the premises (additional rent). The agreements terminate on November 1, 2037, or the date on which the Series 2016 refunding bonds and note are fully paid or canceled. Net revenues from the student residence facilities are pledged to pay the Student Housing Project rents, and a portion of the University's activity and service fees revenues are pledged to pay the Student Union Project rents. As principal payments are made on the Student Housing and Student Union Projects bonds, the prepaid rent is amortized and, as shown in Note 14., the University reported remaining prepaid rent payable to the Financing Corporation of \$69,836,198.49 at June 30, 2017.

On September 4, 2007, the Parking Bonds originally issued by the Foundation, along with the related operating ground leases, were assigned to and subsequently remarketed by the Financing Corporation. Parking System bonds are collateralized by the revenue stream from the University parking system. The interest rate is a variable rate not to exceed 12 percent and was 0.743 percent at June 30, 2017. Interest payments are made monthly and principal is payable annually through May 1, 2028.

Fiscal Year Ending June 30	Principa	<u> </u>	Interest	Total
2018	\$ 4,150,00	0.00 \$	3,625,033.76	\$ 7,775,033.76
2019	4,145,00	0.00	3,438,943.76	7,583,943.76
2020	4,290,00	0.00	3,249,353.76	7,539,353.76
2021	4,435,00	0.00	3,052,513.76	7,487,513.76
2022	4,575,00	0.00	2,848,548.76	7,423,548.76
2023-2027	23,865,00	0.00	11,310,084.43	35,175,084.43
2028-2032	21,405,00	0.00	7,147,240.03	28,552,240.03
2033-2037	19,965,00	0.00	2,794,500.00	22,759,500.00
2038	3,775,00	0.00	69,600.00	3,844,600.00
Subtotal	90,605,00	0.00	37,535,818.26	128,140,818.26
Add: Unamortized Bond Premiums	5,010,44	8.53	-	5,010,448.53
Total	\$ 95,615,44	8.53 \$	37,535,818.26	\$ 133,151,266.79

Annual requirements to amortize all bonds payable outstanding as of June 30, 2017, are as follows:

**<u>Capital Improvement Debt Payable</u>**. The University had the following capital improvement debt payable outstanding at June 30, 2017:

Capital Improvement Debt Type and Series	Amount of Original Debt	Amount Outstanding (1)	Rates (Percent) (2)	Maturity Date To
Capital Improvement Debt 2010B - Student Wellness Center	\$ 13,060,000.00	\$ 13,060,000.00	4.00 - 7.50	11-01-2035

Notes: (1) Amount outstanding includes unamortized premiums.

(2) Interest payments on the Series 2010B Bonds are taxable to the bondholders.

On December 30, 2010, the Board of Governors issued \$13,060,000 of University of North Florida Mandatory Student Fee Revenue Bonds (Series 2010B Build America Bonds) to finance construction of a Student Wellness Center on campus and to pay costs of issuance.

The University has pledged a portion of future Student Wellness Center fees to repay \$13,060,000 in capital improvement bonds issued by the Board of Governors on behalf of the University. Proceeds from the bonds provided financing to construct the Student Wellness Center. The bonds are payable solely from Student Wellness Center fee assessments and are payable through November 1, 2035. The University has committed to appropriate each year from the Student Wellness Center fee assessment amounts sufficient to cover the principal and interest requirements on the debt. Total principal and interest remaining on the debt is \$22,985,400, and principal and interest paid for the current year totaled \$1,326,200. During the 2016-17 fiscal year, Student Wellness Center fee assessments totaled \$1,162,405.46, while interest subsidies received for the bonds totaled \$280,903.43.

The 2010A bonds were paid in full during the 2016-17 fiscal year.

Annual requirements to amortize all capital improvement debt outstanding as of June 30, 2017, are as follows:

Fiscal Year Ending June 30	 Principal	ncipal Interest		Total	
2018	\$ 475,000.00	\$	849,800.00	\$	1,324,800.00
2019	490,000.00		829,275.00		1,319,275.00
2020	505,000.00		805,625.00		1,310,625.00
2021	520,000.00		779,350.00		1,299,350.00
2022	540,000.00		750,850.00		1,290,850.00
2023-2027	3,035,000.00		3,235,068.75		6,270,068.75
2028-2032	3,765,000.00		2,099,056.25		5,864,056.25
2033-2036	 3,730,000.00		576,375.00		4,306,375.00
Total	\$ 13,060,000.00	\$	9,925,400.00	\$	22,985,400.00

**Loans and Notes Payable**. In November 2013, the Financing Corporation purchased a 67,224 square foot warehouse on a parcel of land adjacent to the University and entered into a loan agreement for \$2,794,915 with a fixed interest rate of 2.32 percent. Principal and interest payments of \$25,505.82 are made monthly over the 10-year term of the note.

As noted under Bonds Payable above, on November 23, 2016, the Financing Corporation issued a \$50,000,000 Capital Improvement Refunding Revenue Note, Series 2016, in connection with the advance refunding of outstanding Capital Improvement Revenue Bonds (Student Housing Project),

Series 2007, and prepayment of the loan for the Flats at Kernan student housing complex. The note has a fixed interest rate of 2.67 percent, with principal payments ranging from \$1,885,000 to \$2,815,000 made annually, and interest payments made semi-annually, over the 21-year term of the note.

In December 2014, the Financing Corporation entered into a loan agreement with the Foundation for \$1,200,000 with a fixed interest rate of 3 percent for funds to be used for improvement and renovation of the warehouse. Principal and interest payments of \$34,848.85 are made quarterly over the 10-year term of the note.

Description	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Warehouse Acquisition	\$ 2,081,058.06	\$ -	\$ 259,903.16	\$ 1,821,154.90	\$ 266,082.97
The Flats at Kernan	24,543,808.72	-	24,543,808.72	-	-
Student Housing Refunding Revenue Note, Series 2016 Warehouse Improvements	-	50,000,000.00	-	50,000,000.00	1,885,000.00
and Renovations	1,042,099.92	-	109,278.94	932,820.98	84,134.99
Total	\$ 27,666,966.70	\$ 50,000,000.00	\$ 24,912,990.82	\$ 52,753,975.88	\$ 2,235,217.96

The Financing Corporation had the following loans and notes payable outstanding at June 30, 2017:

Annual requirements to amortize the outstanding loans and notes as of June 30, 2017, are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2018	\$ 2,235,217.96	\$ 1,370,233.68	\$ 3,605,451.64
2019	2,362,571.59	1,316,197.90	3,678,769.49
2020	2,472,480.38	1,252,221.61	3,724,701.99
2021	2,592,790.38	1,185,040.61	3,777,830.99
2022	2,713,298.31	1,114,724.68	3,828,022.99
2023-2027	13,137,617.26	4,478,869.10	17,616,486.36
2028-2032	12,585,000.00	2,798,226.75	15,383,226.75
2033-2037	12,380,000.00	1,092,964.50	13,472,964.50
2038	2,275,000.00	30,371.25	2,305,371.25
Total	\$ 52,753,975.88	\$ 14,638,850.08	\$ 67,392,825.96

**<u>Capital Lease Payable</u>**. The University entered into a capital lease agreement to acquire two electron microscopes with a cost of \$811,798 and an interest rate of 1.8162 percent. Future minimum payments under the capital lease agreement and the present value of the minimum payments as of June 30, 2017, are as follows:

Fiscal Year Ending June 30	Amount
2018	\$ 169,441.88
2019	169,441.88
2020	169,441.88
2021	169,441.88
2022	127,081.41
Total Minimum Payments	804,848.93
Less, Amount Representing Interest	35,411.40
Present Value of Minimum Payments	\$ 769,437.53

**Compensated Absences Payable**. Employees earn the right to be compensated during absences for annual leave (vacation) and sick leave earned pursuant to Board of Governors regulations, University regulations, and bargaining agreements. Leave earned is accrued to the credit of the employee and records are kept on each employee's unpaid (unused) leave balance. The University reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the University expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2017, the estimated liability for compensated absences, which includes the University's share of the Florida Retirement System and FICA contributions, totaled \$16,438,024.14. The current portion of the compensated absences liability, \$1,479,422.17, is the amount expected to be paid in the coming fiscal year, and is based on actual payouts over the last 3 fiscal years calculated as a percentage of those 3 years' total compensated absences liability.

**Other Postemployment Benefits Payable**. The University follows GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, for certain postemployment healthcare benefits administered by the State Group Health Insurance Program.

*Plan Description.* Pursuant to the provisions of Section 112.0801, Florida Statutes, all employees who retire from the University are eligible to participate in the State Group Health Insurance Program, an agent multiple-employer defined benefit (OPEB) Plan. The University subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. A stand-alone report is not issued and the OPEB Plan information is not included in the annual report of a public employee retirement system or another entity.

*Funding Policy*. OPEB Plan benefits are pursuant to the provisions of Section 112.0801, Florida Statutes, and benefits and contributions can be amended by the Florida Legislature. The State has not advance-funded OPEB costs or the net OPEB obligation. Premiums necessary for funding the OPEB Plan each year on a pay-as-you-go basis are established by the Governor's recommended budget and the General Appropriations Act. For the 2016-17 fiscal year, 244 retirees received postemployment

healthcare benefits. The University provided required contributions of \$1,376,000 toward the annual OPEB cost, composed of benefit payments made on behalf of retirees for claims expenses (net of reinsurance), administrative expenses, and reinsurance premiums. Retiree contributions totaled \$1,823,000, which represents 1.7 percent of covered payroll.

Annual OPEB Cost and Net OPEB Obligation. The University's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the University's annual OPEB cost for the fiscal year, the amount actually contributed to the OPEB Plan, and changes in the University's net OPEB obligation:

Description	Amount
Normal Cost (Service Cost for One Year) Amortization of Unfunded Actuarial	\$ 4,526,000
Accrued Liability	3,468,000
Interest on Normal Cost and Amortization	320,000
Annual Required Contribution	8,314,000
Interest on Net OPEB Obligation	1,448,000
Adjustment to Annual Required Contribution	(1,337,000)
Annual OPEB Cost (Expense)	8,425,000
Contribution Toward the OPEB Cost	(1,376,000)
Increase in Net OPEB Obligation	7,049,000
Net OPEB Obligation, Beginning of Year	36,197,000
Net OPEB Obligation, End of Year	\$ 43,246,000

The University's annual OPEB cost, the percentage of annual OPEB cost contributed to the OPEB Plan, and the net OPEB obligation as of June 30, 2017, and for the 2 preceding fiscal years were as follows:

Fiscal Year	Annual OPEB Cost					
2014-15	\$ 5,389,000	10.9%	\$ 28,992,000			
2015-16	8,400,000	14.2%	36,197,000			
2016-17	8,425,000	16.3%	43,246,000			

*Funded Status and Funding Progress.* As of July 1, 2015, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$89,307,000, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$89,307,000 and a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was \$108,326,970.40 for the 2016-17 fiscal year, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 82.4 percent.

Actuarial valuations for an OPEB Plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends. Actuarially determined amounts regarding the funded status of the OPEB Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to financial statements, presents multiyear trend information that shows whether the actuarial value of OPEB Plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive OPEB Plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial calculations of the OPEB Plan reflect a long-term perspective. Consistent with this perspective, the actuarial valuations used actuarial methods and assumptions that include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The University's OPEB actuarial valuation as of July 1, 2015, used the entry-age cost actuarial method to estimate the actuarial accrued liability as of June 30, 2017, and the University's 2016-17 fiscal year ARC. This method was selected because it is the same method used for the valuation of the Florida Retirement System. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 4 percent rate of return on invested assets. The actuarial assumptions also included a payroll growth rate of 3.25 percent per year and an inflation rate of 3 percent. Initial healthcare cost trend rates were 3.1 percent, 7.5 percent, and 8.8 percent for the first 3 years, respectively, for all retirees in the Preferred Provider Option (PPO) Plan, and 3 percent, 5.7 percent, and 7 percent, respectively, for the first 3 years for all retirees in the Health Maintenance Organization (HMO) Plan. The PPO and HMO healthcare trend rates both grade down to an ultimate rate of 3.9 percent over 60 years. The unfunded actuarial accrued liability is being amortized over 30 years using the level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2017, was 20 years.

**Net Pension Liability**. As a participating employer in the Florida Retirement System, the University recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2017, the University's proportionate share of the net pension liabilities totaled \$65,786,040. Note 8. includes a complete discussion of defined benefit pension plans.

<u>Component Units - Loans and Notes Payable</u>. On May 20, 2010, the TSI purchased a building and 7.71 acres of land adjacent to the University for \$17,408,190. The TSI executed three loan and note agreements totaling \$17,279,294 on May 20, 2010, through its financing corporation, UNF TSI Investments, LLC. A summary of the long-term debt activity associated with the purchase is shown in the following table:

Description	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Bank Note Payable in Monthly Installments of Principal and Interest at 8.3 Percent Loan Payable to Foundation Payable in Full or in Part Prior to Maturity on May 20, 2021,	\$ 7,165,718	\$-	\$ 1,375,802	\$ 5,789,916	\$ 1,554,328
at 4.5 Percent (1)	4,800,000		66,000	4,734,000	
Total	\$11,965,718	\$ -	\$ 1,441,802	\$10,523,916	\$ 1,554,328

Note: (1) Pursuant to a Memorandum of Understanding entered into between the TSI, UNF TSI Investments, LLC, and the Foundation total loan funding to UNF TSI Investments, LLC from the Foundation will not exceed \$4.8 million and the TSI will be restricted from making any additional loans or otherwise pledging, collateralizing, or encumbering the property purchased or funding any capital projects as long as any portion of the loan remains unpaid.

Total future scheduled debt principal payments on the note and loan payable are as follows:

Fiscal Year	
Ending June 30	Principal
2018	\$ 1,554,328
2019	1,750,047
2020	1,964,493
2021	5,255,048
Total	\$10,523,916

Loans and notes payable at June 30, 2017, for the Foundation and MOCA are as follows:

Description	 Current	No	oncurrent
Foundation: Noninterest bearing note (\$700,000) from vendor for scoreboard maturing September 2018	\$ 127,500	\$	133,000
MOCA: Noninterest bearing revolving line of credit (\$500,000) from University (see Note 4.)	50,000		275.000
Total	\$ 177,500	\$	408,000

#### 8. Retirement Plans - Defined Benefit Pension Plans

#### General Information about the Florida Retirement System (FRS).

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement

programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees in the State university system.

Essentially all regular employees of the University are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The University's FRS and HIS pension expense totaled \$10,248,211 for the fiscal year ended June 30, 2017.

# FRS Pension Plan.

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* Members of the FRS who do not qualify for membership in the other classes.
- Senior Management Service Class Members in senior management level positions.
- *Special Risk Class* Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost of living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include

amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age, and/or years of service, average final compensation, and credit service. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average final compensation is the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service	<u>% Value</u>
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Senior Management Service Class	2.00
Special Risk Class	
Service on and after October 1, 1974	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

*Contributions*. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2016-17 fiscal year were:

	Percent of Gross Salary		
<u>Class</u>	Employee	Employer (1)	
FRS, Regular	3.00	7.52	
FRS, Senior Management Service	3.00	21.77	
FRS, Special Risk	3.00	22.57	
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	12.99	
FRS, Reemployed Retiree	(2)	(2)	

Notes: (1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The University's contributions to the Plan totaled \$4,546,590 for the fiscal year ended June 30, 2017.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2017, the University reported a liability of \$45,348,706 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The University's proportionate share of the net pension liability was based on the University's 2015-16 fiscal year contributions relative to the total 2015-16 fiscal year contributions of all participating members. At June 30, 2016, the University's proportionate share measured as of 0.179598277 percent, which was an increase of 0.000957184 from its proportionate share measured as of June 30, 2015.

For the year ended June 30, 2017, the University recognized pension expense of \$8,249,840. In addition, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflow of Resources	
Differences between expected				
and actual experience	\$	3,472,246	\$	422,227
Change of assumptions		2,743,461		-
Net difference between projected and actual earnings on FRS Plan investments		11,722,088		-
Changes in proportion and differences between University contributions and proportionate share of contributions		4,816,122		-
University FRS contributions subsequent to the measurement date		4,546,590		
Total	\$	27,300,507	\$	422,227

The deferred outflows of resources totaling \$4,546,590, resulting from University contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amount
2018	\$ 3,747,806
2019	3,747,806
2020	8,317,803
2021	5,450,359
2022	833,773
Thereafter	234,143
Total	\$ 22,331,690

*Actuarial Assumptions*. The total pension liability in the July 1, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	7.60 percent, net of pension plan investment
	expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

The actuarial assumptions used in the July 1, 2016, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target <u>Allocation (1)</u>	Annual Arithmetic <u>Return</u>	Compound Annual (Geometric) <u>Return</u>	Standard <u>Deviation</u>
Cash	1%	3.0%	3.0%	1.7%
Fixed Income	18%	4.7%	4.6%	4.6%
Global Equity	53%	8.1%	6.8%	17.2%
Real Estate (Property)	10%	6.4%	5.8%	12.0%
Private Equity	6%	11.5%	7.8%	30.0%
Strategic Investments	12%	6.1%	5.6%	11.1%
Total	100%			
Assumed inflation - Mean			2.6%	1.9%

Note: (1) As outlined in the Plan's investment policy.

*Discount Rate.* The discount rate used to measure the total pension liability was 7.60 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the University's proportionate share of the net pension liability calculated using the discount rate of 7.60 percent, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.60 percent) or 1 percentage point higher (8.60 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(6.60%)	(7.60%)	<u>(8.60%)</u>
University's proportionate share of the net pension liability	\$83,490,038	\$45,348,706	\$13,601,084

*Pension Plan Fiduciary Net Position.* Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

*Payables to the Pension Plan.* At June 30, 2017, the University reported a payable of \$499,237.37 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2017.

# HIS Pension Plan.

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2017, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

*Contributions*. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2017, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The University contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The University's contributions to the HIS Plan totaled \$911,486 for the fiscal year ended June 30, 2017.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2017, the University reported a liability of \$20,437,334 for its proportionate share of the net pension liability. The current portion of the net pension liability is the University's proportionate share of benefit payments expected to be paid within one year, net of the

University's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The University's proportionate share of the net pension liability was based on the University's 2015-16 fiscal year contributions relative to the total 2015-16 fiscal year contributions of all participating members. At June 30, 2016, the University's proportionate share was 0.175358731 percent, which was an increase of 0.005794579 from its proportionate share measured as of June 30, 2015.

For the fiscal year ended June 30, 2017, the University recognized pension expense of \$1,998,371. In addition, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual				
experience	\$	-	\$	46,549
Change of assumptions		3,207,137		-
Net difference between projected and actual earnings on HIS Plan investments		10,334		-
Changes in proportion and differences between University HIS contributions and proportionate				
share of HIS contributions		1,608,085		-
University HIS contributions subsequent to the				
measurement date		911,486		-
Total	\$	5,737,042	\$	46,549

The deferred outflows of resources totaling \$911,486 resulting from University contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	A	Amount	
2018	\$	868,099	
2019		868,099	
2020		866,131	
2021		865,187	
2022		765,794	
Thereafter		545,697	
Total	\$ 4	\$ 4,779,007	

*Actuarial Assumptions.* The total pension liability at July 1, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	2.85 percent

Mortality rates were based on the Generational RP-2000 with Projected Scale BB.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

*Discount Rate.* The discount rate used to measure the total pension liability was 2.85 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used to determine the total pension liability decreased from 3.80 percent from the prior measurement date.

Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the University's proportionate share of the net pension liability calculated using the discount rate of 2.85 percent, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.85 percent) or 1 percentage point higher (3.85 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(1.85%)	(2.85%)	(3.85%)
University's proportionate share of the net pension liability	\$23,446,265	\$20,437,334	\$17,940,085

*Pension Plan Fiduciary Net Position*. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Comprehensive Annual Financial Report.

*Payables to the Pension Plan.* At June 30, 2017, the University reported a payable of \$123,770.05 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2017.

# 9. Retirement Plans – Defined Contribution Pension Plans

**FRS** Investment Plan. The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. University employees already participating in the State University System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions, that are based on salary and membership class (Regular

Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2016-17 fiscal year were as follows:

<u>Class</u>	Percent of Gross <u>Compensation</u>
FRS, Regular	6.30
FRS, Senior Management Service	7.67
FRS, Special Risk Regular	14.00

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the FRS Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2017, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the University.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The University's Investment Plan pension expense totaled \$1,255,238.29 for the fiscal year ended June 30, 2017.

<u>State University System Optional Retirement Program</u>. Section 121.35, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible university instructors and administrators. The Program is designed to aid State universities in recruiting employees by offering more portability to employees not expected to remain in FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing university contributes 5.14 percent of the participant's salary to the participant's account, 2.83 percent to cover the

unfunded actuarial liability of the FRS pension plan, and 0.01 percent to cover administrative costs, for a total of 7.98 percent, and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the University to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The University's contributions to the Program totaled \$4,069,166.75, and employee contributions totaled \$2,455,746.88 for the 2016-17 fiscal year.

# **10.** Construction Commitments

The University's construction commitments at June 30, 2017, were as follows:

Project Description	Total Commitment	Completed to Date	Balance Committed
Skinner Jones Hall Renovation	\$ 29,750,000.00	\$ 20,042,825.14	\$ 9,707,174.86
Transportation Improvements	4,172,346.00	71.54	4,172,274.46
Student Assembly Center	3,665,967.06	552,159.06	3,113,808.00
Subtotal	37,588,313.06	20,595,055.74	16,993,257.32
Other Projects (1)	5,499,747.44	3,057,658.19	2,442,089.25
Total	\$ 43,088,060.50	\$ 23,652,713.93	\$ 19,435,346.57

Note: (1) Individual projects with a current balance committed of less than \$1 million at June 30, 2017.

# 11. Risk Management Programs

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Pursuant to Section 1001.72(2), Florida Statutes, the University participates in State self-insurance programs providing insurance for property and casualty, workers' compensation, general liability, fleet automotive liability, Federal Civil Rights, and employment discrimination liability. During the 2016-17 fiscal year, for property losses, the State retained the first \$2 million per occurrence for all perils except named windstorm and flood. The State retained the first \$2 million per occurrence with an annual aggregate retention of \$40 million for named windstorm and flood losses. After the annual aggregate retention, losses in excess of \$2 million per occurrence were commercially insured up to \$85 million for named windstorm and flood through February 14, 2017, and increased to \$92.5 million starting February 15, 2017. For perils other than named windstorm and flood, losses in excess of \$2 million per occurrence were commercially insured up to \$200 million through February 14, 2017, and increased to \$225 million starting February 15, 2017; and losses exceeding those amounts were retained by the State. No excess insurance coverage is provided for workers' compensation, general and automotive liability, Federal Civil Rights and employment action coverage; all losses in these categories are completely self-insured by the State through the State Risk Management Trust Fund established pursuant to Chapter 284, Florida Statutes. Payments on tort claims are limited to \$200,000 per person, and \$300,000 per occurrence as set by Section 768.28(5), Florida Statutes. Calculation of premiums considers the cash needs of the program and the amount of risk exposure for each participant. Settlements have not exceeded insurance coverage during the past 3 fiscal years.

Pursuant to Section 110.123, Florida Statutes, University employees may obtain healthcare services through participation in the State group health insurance plan or through membership in a health maintenance organization plan under contract with the State. The State's risk financing activities associated with State group health insurance, such as risk of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund. It is the practice of the State not to purchase commercial coverage for the risk of loss covered by this Fund. Additional information on the State's group health insurance plan, including the actuarial report, is available from the Florida Department of Management Services, Division of State Group Insurance.

# 12. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, research, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as research and public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

Functional Classification	 Amount
Instruction	\$ 92,045,370.70
Research	5,660,753.99
Public Services	4,872,890.04
Academic Support	27,039,695.64
Student Services	19,760,604.37
Institutional Support	25,227,617.85
Operation and Maintenance of Plant	18,659,814.51
Scholarships, Fellowships, and Waivers	14,440,379.04
Depreciation	21,756,866.97
Auxiliary Enterprises	 37,068,657.70
Total Operating Expenses	\$ 266,532,650.81

# **13. Segment Information**

A segment is defined as an identifiable activity (or grouping of activities) that has one or more bonds or other debt instruments outstanding with a revenue stream pledged in support of that debt. In addition, the activity's related revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are required to be accounted for separately. As discussed in Note 7., during the 2016-17 fiscal year, the Financing Corporation issued Capital Improvement Refunding Revenue Bonds, Series 2016, and a Capital Improvement Refunding Revenue Note, Series 2016, to advance refund the Student Union Project and Student Housing Project Series 2007 bonds, and to prepay the loan for The Flats at Kernan student housing complex. As a result of the refunding, the assets of The Flats at Kernan were transferred to the Housing System. The following financial information for

the University's Parking System, Housing System, Student Union, and Student Wellness Center represents identifiable activities for which one or more bonds or notes are outstanding:

	Parking System	Housing System	Student Union	Student Wellness Center	The Flats at Kernan
Assets					
Current Assets	\$ 5,525,251.92	\$ 11,922,634.54	\$ 2,305,791.53	\$ 1,399,303.14	\$-
Capital Assets, Net	14,553,068.57	124,444,470.19	40,285,898.12	17,458,208.32	-
Other Noncurrent Assets	778,854.48	204,450.77	2,948.46	140,001.50	
Total Assets	20,857,174.97	136,571,555.50	42,594,638.11	18,997,512.96	
Deferred Outflows of Resources		1,507,861.22	925,337.51		
Liabilities					
Current Liabilities	692,787.48	6,068,872.02	552,764.98	640,827.79	-
Noncurrent Liabilities	5,064,035.27	116,350,540.66	18,410,810.93	12,588,044.37	
Total Liabilities	5,756,822.75	122,419,412.68	18,963,575.91	13,228,872.16	
Net Position					
Net Investment in Capital Assets	9,053,068.57	4,767,693.81	22,280,424.70	4,398,208.32	-
Restricted - Expendable	-	204,450.77	2,948.46	140,001.50	-
Unrestricted	6,047,283.65	10,687,859.46	2,273,026.55	1,230,430.98	
Total Net Position	\$ 15,100,352.22	\$ 15,660,004.04	\$ 24,556,399.71	\$ 5,768,640.80	\$-

#### **Condensed Statement of Net Position**

#### Condensed Statement of Revenues, Expenses, and Changes in Net Position

	Parking System	Housing System	Student Union	Student Wellness Center	The Flats At Kernan
Operating Revenues	\$ 3,200,228.39	\$ 23,486,696.48	\$ 1,676,324.32	\$ 1,252,852.99	\$-
Depreciation Expense	(819,008.28)	(4,573,987.49)	(1,340,539.40)	(579,257.70)	-
Other Operating Expenses	(1,567,415.22)	(12,338,544.32)	(921,091.07)	(192,103.30)	
Operating Income	813,804.89	6,574,164.67	(585,306.15)	481,491.99	
Nonoperating Revenues (Expenses):					
Nonoperating Revenue	-	1,171,169.01	631,321.55	305,893.44	-
Interest Expense	(35,834.85)	(4,475,703.91)	(413,295.44)	(862,083.28)	-
Other Nonoperating Expense	(812,701.93)			(48,850.33)	
Net Nonoperating Expenses	(848,536.78)	(3,304,534.90)	218,026.11	(605,040.17)	
Income (Loss) Before Other Revenues,					
Expenses, Gains, or Losses	(34,731.89)	3,269,629.77	(367,280.04)	(123,548.18)	-
Transfers To/From Other Segments		6,865,465.06			(6,865,465.06)
Increase (Decrease) in Net Position	(34,731.89)	10,135,094.83	(367,280.04)	(123,548.18)	(6,865,465.06)
Net Position, Beginning of Year	15,135,084.11	5,524,909.21	24,923,679.75	5,892,188.98	6,865,465.06
Net Position, End of Year	\$ 15,100,352.22	\$ 15,660,004.04	\$ 24,556,399.71	\$ 5,768,640.80	\$-

#### **Condensed Statement of Cash Flows**

	Parking System	Housing System	Student Union	Student Wellness Center	The Flats At Kernan
Net Cash Provided (Used) by:					
Operating Activities	\$ 1,059,801.35	\$ 11,032,229.00	\$ 1,178,609.05	\$ 1,065,846.83	\$ -
Noncapital Financing Activities	(343,303.81)	(659,993.66)	336,221.05	1,142.59	(860,284.02)
Capital and Related Financing Activities	(1,071,548.18)	(8,514,411.73)	(1,380,711.97)	(1,092,252.62)	-
Investing Activities	301,890.09	(1,632,526.86)	(94,566.03)	13,051.65	
Net Increase (Decrease) in Cash and					
and Cash Equivalents	(53,160.55)	225,296.75	39,552.10	(12,211.55)	(860,284.02)
Cash and Cash Equivalents, Beginning of Year	225,372.65	84,591.91	22,309.73	49,517.34	860,284.02
Cash and Cash Equivalents, End of Year	\$ 172,212.10	\$ 309,888.66	\$ 61,861.83	\$ 37,305.79	\$-

Segment Information - Component Unit. The following financial information for the UNF TSI Investments, LLC represents identifiable activities for which long-term indebtedness is outstanding and with a revenue stream pledged in support of the debt:

#### **Condensed Statement of Net Position**

	UNF TSI		
	Investments, LLC		
Assets			
Current Assets	\$	107,558	
Capital Assets, Net		13,366,011	
Total Assets	13,473,569		
Liabilities			
Current Liabilities		2,532,202	
Noncurrent Liabilities		8,969,588	
Total Liabilities	11,501,790		
Net Position			
Net Investment in Capital Assets		2,842,095	
Unrestricted		(870,316)	
Total Net Position	\$	1,971,779	

#### Condensed Statement of Revenues, Expenses, and Changes in Net Position

	UNF TSI Investments, LL		
Operating Revenues Depreciation Expense Other Operating Expenses	\$	1,925,073 (564,025) (2,500)	
Operating Income		1,358,548	
Nonoperating Revenues (Expenses): Nonoperating Revenue Interest Expense		300,000 (751,816)	
Net Nonoperating Expenses		(451,816)	
Increase in Net Position Net Position, Beginning of Year		906,732 1,065,047	
Net Position, End of Year	\$	1,971,779	

#### **Condensed Statement of Cash Flows**

	-	INF TSI ments, LLC
Net Cash Provided (Used) by: Noncapital Financing Activities Capital and Related Financing Activities	\$	214,522 (214,522)
<b>Net Increase in Cash and Cash Equivalents</b> Cash and Cash Equivalents, Beginning of Year		-
Cash and Cash Equivalents, End of Year	\$	

UNF TSI Investments, LLC, records revenue for payments made by the tenant under an operating lease with an expiration date in 2020, and future minimum rents as of June 30, 2017, totaled \$6,647,633.

# 14. Blended Component Unit

The University has one blended component unit as discussed in Note 1. The following financial information is presented net of eliminations for the University's blended component unit:

# **Condensed Statement of Net Position**

	UNF Financing Corporation, Inc.	University	Eliminations	Total Primary Government
	corporation, mc.	Oniversity	Emmauons	Government
Assets:				
Prepaid Rent Receivable	\$ 69,836,198.49	\$-	\$ (69,836,198.49)	\$-
Other Current Assets	1,035,288.29	127,945,852.77	(836,499.29)	128,144,641.77
Capital Assets, Net	33,718,990.56	432,853,570.69	-	466,572,561.25
Other Noncurrent Assets	207,399.23	2,930,421.32	-	3,137,820.55
Total Assets	104,797,876.57	563,729,844.78	(70,672,697.78)	597,855,023.57
Deferred Outflows of Resources	2,433,198.73	33,037,549.00		35,470,747.73
Liabilities:				
Prepaid Rent Payable	-	69,836,198.49	(69,836,198.49)	-
Other Current Liabilities	7,365,322.71	25,349,081.54	(836,499.29)	31,877,904.96
Noncurrent Liabilities	141,984,206.45	139,561,251.54		281,545,457.99
Total Liabilities	149,349,529.16	234,746,531.57	(70,672,697.78)	313,423,362.95
Deferred Inflows of Resources		468,776.00		468,776.00
Net Position:				
Net Investment in Capital Assets	(19,034,984.86)	325,841,882.90	-	306,806,898.04
Restricted - Expendable	-	21,721,798.85	-	21,721,798.85
Unrestricted	(23,083,469.00)	13,988,404.46		(9,095,064.54)
Total Net Position	\$ (42,118,453.86)	\$ 361,552,086.21	\$-	\$ 319,433,632.35

# Condensed Statement of Revenues, Expenses, and Changes in Net Position

	UNF Financing Corporation, Inc.	University	Eliminations	Total Primary Government
Operating Revenues Depreciation Expense Other Operating Expenses	\$ 10,446,690.02 (860,828.63) (10,015,107.66)	\$ 129,356,464.07 (20,896,038.34) (239,080,534.30)	\$ (10,446,690.02) - 4,319,858.12	\$ 129,356,464.07 (21,756,866.97) (244,775,783.84)
Operating Loss	(429,246.27)	(130,620,108.57)	(6,126,831.90)	(137, 176, 186.74)
Nonoperating Revenues (Expenses): Nonoperating Revenue Interest Expense Other Nonoperating Expense	45,180.94 - (69,031.53)	133,224,952.40 (5,861,364.94) (15,244,100.84)	(4,319,858.12) - 10,446,690.02	128,950,275.22 (5,861,364.94) (4,866,442.35)
Net Nonoperating Revenues (Expenses)	(23,850.59)	112,119,486.62	6,126,831.90	118,222,467.93
Other Revenues		20,212,574.44		20,212,574.44
Increase (Decrease) in Net Position	(453,096.86)	1,711,952.49		1,258,855.63
Net Position, Beginning of Year	(41,665,357.00)	359,840,133.72		318,174,776.72
Net Position, End of Year	\$ (42,118,453.86)	\$ 361,552,086.21	\$-	\$ 319,433,632.35

#### **Condensed Statement of Cash Flows**

	UNF Financing Corporation, Inc.			University		Eliminations	(	Total Primary Government
Net Cash Provided (Used) by:								
Operating Activities	\$	(18,500.00)	\$	(107,354,925.15)	\$	6,126,831.90	\$ (*	101,246,593.25)
Noncapital Financing Activities		-		129,996,396.79		(6,126,831.90)		123,869,564.89
Capital and Related Financing Activities	(4,813,436.18)			(9,892,528.56)	-			(14,705,964.74)
Investing Activities		4,061,515.00		(12,607,795.26)		-		(8,546,280.26)
Net Increase (Decrease) in Cash								
and Cash Equivalents		(770,421.18)		141,147.82		-		(629,273.36)
Cash and Cash Equivalents, Beginning of Year		1,013,695.34		2,504,903.09		-		3,518,598.43
Cash and Cash Equivalents, End of Year	\$	243,274.16	\$	2,646,050.91	\$	-	\$	2,889,325.07

# **15. Discretely Presented Component Units**

The University has three discretely presented component units as discussed in Note 1. These component units comprise 100 percent of the transactions and account balances of the aggregate discretely presented component units' columns of the financial statements. The following financial information is from the most recently available audited financial statements for the component units:

#### **Condensed Statement of Net Position**

	Direct-Support Organizations								
	N	niversity of orth Florida undation, Inc.	of N Tra	e University lorth Florida aining and Service stitute, Inc.	Co	luseum of ntemporary Jacksonville, Inc.	EI	iminations (1)	 Total
Assets:									
Current Assets	\$	1,261,271	\$	894,175	\$	134,256	\$	-	\$ 2,289,702
Capital Assets, Net		9,813,333		13,366,011		1,776,540		-	24,955,884
Other Noncurrent Assets		124,429,067		828,510		5,689,308		(4,973,612)	 125,973,273
Total Assets		135,503,671		15,088,696		7,600,104		(4,973,612)	153,218,859
Liabilities:									
Current Liabilities		475,633		3,466,652		488,865		-	4,431,150
Noncurrent Liabilities		133,000		9,294,849		275,000		-	 9,702,849
Total Liabilities		608,633		12,761,501		763,865		-	 14,133,999
Net Position:									
Net Investment in Capital Assets		9,552,833		2,842,095		1,776,540		-	14,171,468
Restricted Nonexpendable		106,469,118		-		5,578,959		(4,973,612)	107,074,465
Restricted Expendable		17,589,300		-		110,349		-	17,699,649
Unrestricted		1,283,787		(514,900)		(629,609)		-	 139,278
Total Net Position	\$	134,895,038	\$	2,327,195	\$	6,836,239	\$	(4,973,612)	\$ 139,084,860

#### Condensed Statement of Revenues, Expenses, and Changes in Net Position

	Direct-Support Organizations								
	No	niversity of orth Florida ındation, Inc.	of N Tra	e University orth Florida aining and Service stitute, Inc.	Co	Museum of ontemporary Jacksonville, Inc.	EI	iminations (1)	 Total
Operating Revenues	\$	16,504,912	\$	9,617,527	\$	1,540,108	\$	-	\$ 27,662,547
Depreciation Expense		(70,000)		(564,025)		(298, 189)		-	(932,214)
Operating Expenses		(11,488,614)		(7,427,348)		(1,852,652)		-	 (20,768,614)
Operating Income (Loss)		4,946,298		1,626,154		(610,733)			 5,961,719
Net Nonoperating Revenues (Expenses):									
Nonoperating Revenues		10,619,409		24,573		5,348,907		(472,520)	15,520,369
Interest Expense		-		(751,816)		-		-	(751,816)
Other Nonoperating Expenses		(57,614)		-		(4,947,650)		-	 (5,005,264)
Net Nonoperating Revenues (Expenses)		10,561,795		(727,243)		401,257		(472,520)	 9,763,289
Other Revenues		4,967,219		-		-		-	 4,967,219
Increase (Decrease) in Net Position		20,475,312		898,911		(209,476)		(472,520)	20,692,227
Net Position, Beginning of Year		114,419,726		1,428,284		7,045,715		(4,501,092)	 118,392,633
Net Position, End of Year	\$	134,895,038	\$	2,327,195	\$	6,836,239	\$	(4,973,612)	\$ 139,084,860

Note: (1) On January 21, 2015, a donor entered into an agreement with the Foundation to make an endowment contribution to the Foundation to provide unrestricted operational support to the Museum of Contemporary Art Jacksonville, Inc. (MOCA), another direct-support organization of the University. MOCA reported a revenue of \$472,520 and an economic interest (asset) in the endowment contribution held and managed by the Foundation at June 30, 2017, and had previously reported revenues totaling \$4,501,092 at June 30, 2016. However, because the Foundation serves as the investment manager for the MOCA endowment contribution, the \$4,973,612 is included in the Foundation's pooled investments (noncurrent assets) and is included in ending net position. To correctly present the combined discretely presented component units, these amounts were eliminated from the combined (total) column in the Statement of Net Position and Statement of Revenues, Expenses, and Changes in Net Position.

# **16. Current Unrestricted Funds**

The Southern Association of Colleges and Schools, which establishes the accreditation requirements for institutions of higher education, requires a disclosure of the financial position of unrestricted net position, exclusive of plant assets and plant-related debt, which represents the change in unrestricted net position. To meet this requirement, statements of net position and revenues, expenses, and changes in net position for the current unrestricted funds are presented, as follows:

ASSETS Current Assets: Investments Accounts Receivable, Net Inventories Loans Receivable from Component Unit Other Current Assets	\$ 97,965,824.10 5,846,676.31 222,295.07 50,000.00 10,915.63
Total Current Assets	104,095,711.11
Noncurrent Assets: Loan Receivable from Component Unit	275,000.00
TOTAL ASSETS	104,370,711.11
DEFERRED OUTFLOWS OF RESOURCES Deferred Amounts Related to Pensions	33,037,549.00
LIABILITIES	
Current Liabilities:	
Accounts Payable	5,539,470.16
Deposits Payable	232,225.76
Due to Other Funds	10,061,359.84
Unearned Revenue	35,288.87
Accrued Interest Payable Long-Term Liabilities - Current Portion:	975,964.55
Unearned Revenue	758,273.00
Compensated Absences Payable	1,479,422.17
Net Pension Liability	589,201.00
Total Current Liabilities	19,671,205.35
Noncurrent Liabilities:	
Unearned Revenue	2,961,902.33
Compensated Absences Payable	14,958,601.97
Other Postemployment Benefits Payable	43,246,000.00
Net Pension Liability	65,196,839.00
TOTAL LIABILITIES	146,034,548.65
DEFERRED INFLOWS OF RESOURCES	
Deferred Amounts Related to Pensions	468,776.00
TOTAL NET POSITION	\$ (9,095,064.54)

#### Statement of Current Unrestricted Funds Net Position

#### Statement of Current Unrestricted Funds Revenues, Expenses, and Changes in Net Position

#### REVENUES Operating Revenues: Student Tuition and Fees, Net of Scholarship Allowances of \$31,443,855.10 (\$1,676,324.32 Pledged for the Student Union Revenue Bonds and \$1,252,852.99 Pledged for the Student Wellness Center Revenue Bonds) \$ 78,081,189.98 Federal Grants and Contracts 7,519.00 Nongovernmental Grants and Contracts 6,646.09 Sales and Services of Educational Departments 395,794.30 Sales and Services of Auxiliary Enterprises (\$23,486,696.48 Pledged for Housing Facility Revenue Bonds and Note and \$3,200,228.39 Pledged for Parking System Revenue Bonds) 35,212,334.69 Other Operating Revenues 630,440.12 **Total Operating Revenues** 114,333,924.18 **EXPENSES** Operating Expenses: Compensation and Employee Benefits 160,380,283.79 Services and Supplies 42,442,003.93 Utilities 9,907,746.28 Scholarships and Waivers 14,230,314.23 226,960,348.23 **Total Operating Expenses Operating Loss** (112,626,424.05) NONOPERATING REVENUES (EXPENSES) State Noncapital Appropriations 89,953,087.00 Federal and State Student Financial Aid 23,665.00 Investment Income 212,524.26 Other Nonoperating Revenues 7,526,551.05 Interest on Capital Asset-Related Debt (1,306.00)Other Nonoperating Expenses (470, 597.25)**Net Nonoperating Revenues** 97,243,924.06 Income Before Other Revenues, Expenses, Gains, or Losses (15, 382, 499.99)Capital Grants, Contracts, Donations, and Fees 642,916.67 Transfers to/from Other Funds 13,971,990.43 **Decrease in Net Position** (767, 592.89)Net Position, Beginning of Year (8,327,471.65) Net Position, End of Year \$ (9,095,064.54)

# OTHER REQUIRED SUPPLEMENTARY INFORMATION

Actuarial Valuation Date	Actuarial Value of Assets (a)	Li	Actuarial Accrued ability (AAL) (1) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]			
7/1/2011	\$-	\$	61,288,000	\$61,288,000	0%	\$ 90,607,006	67.6%			
7/1/2013	-		59,373,000	59,373,000	0%	93,822,932	63.3%			
7/1/2015	-		89,307,000	89,307,000	0%	101,923,271	87.6%			

#### Schedule of Funding Progress – Other Postemployment Benefits Plan

Note: (1) The entry-age cost actuarial method was used to calculate the actuarial accrued liability.

#### Schedule of the University's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan

	<b>2016</b> (1)	<b>2015</b> (1)	<b>2014</b> (1)	<b>2013</b> (1)
University's proportion of the FRS net pension liability	0.179598277%	0.178641093%	0.163861902%	0.129164862%
University's proportionate share of the FRS net pension liability	\$ 45,348,706	\$ 23,073,893	\$ 9,997,986	\$ 22,235,021
University's covered payroll (2)	\$ 129,192,013	\$ 125,990,236	\$ 117,535,569	\$ 115,332,300
University's proportionate share of the FRS net pension liability as a percentage of its covered payroll	35.10%	18.31%	8.51%	19.28%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	84.88%	92.00%	96.09%	88.54%

Notes: (1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, State university system optional retirement program members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

#### Schedule of University Contributions – Florida Retirement System Pension Plan

	<b>2017</b> (1)	<b>2016</b> (1)	<b>2015</b> (1)	<b>2014</b> (1)
Contractually required FRS contribution	\$ 4,546,590	\$ 4,379,790	\$ 4,355,422	\$ 3,589,271
FRS contributions in relation to the contractually required contribution	(4,546,590)	(4,379,790)	(4,355,422)	(3,589,271)
FRS contribution deficiency (excess)	\$-	\$-	\$-	\$-
University's covered payroll (2)	\$ 126,290,474	\$ 129, 192, 013	\$ 125,990,236	\$ 117,535,569
FRS contributions as a percentage of covered payroll	3.60%	3.39%	3.46%	3.05%

Notes: (1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, State university system optional retirement program members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

#### Schedule of the University's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan

	<b>2016</b> (1)	<b>2015</b> (1)	<b>2014</b> (1)	<b>2013</b> (1)
University's proportion of the HIS net pension liability	0.175358731%	0.169564152%	0.153930987%	0.151530964%
University's proportionate share of the HIS net pension liability	\$ 20,437,334	\$ 17,292,876	\$ 14,392,923	\$ 13,192,763
University's covered payroll (2)	\$ 54,205,326	\$ 51,632,616	\$ 45,798,877	\$ 44,164,199
University's proportionate share of the HIS net pension liability as a percentage of its covered payroll	37.70%	33.49%	31.43%	29.87%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	0.97%	0.50%	0.99%	1.78%

Notes: (1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

#### Schedule of University Contributions – Health Insurance Subsidy Pension Plan

	<b>2017</b> (1)	<b>2016</b> (1)	<b>2015</b> (1)	<b>2014</b> (1)
Contractually required HIS contribution	\$ 911,486	\$ 898,825	\$ 648,180	\$ 527,316
HIS contributions in relation to the contractually required HIS contribution	(911,486)	(898,825)	(648,180)	(527,316)
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
University's covered payroll (2)	\$ 54,913,954	\$ 54,205,326	\$ 51,632,616	\$ 45,798,877
HIS contributions as a percentage of covered payroll	1.66%	1.66%	1.26%	1.15%

Notes: (1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

# 1. Schedule of Funding Progress – Other Postemployment Benefit Plan

The July 1, 2015, unfunded actuarial accrued liability of \$89,307,000 was significantly higher than the July 1, 2013, liability of \$59,373,000 as a result of changes as follows: (1) updates in demographic data, (2) updates to all demographic assumptions, (3) updated per capita healthcare claims costs over expected, (4) updated retiree contribution rates, and (5) updated trend assumptions.

# 2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

*Changes of Assumptions.* The long-term expected rate of return was decreased from 7.65 percent to 7.60 percent, and the active member mortality assumption was updated.

# 3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

*Changes of Assumptions.* The municipal rate used to determine total pension liability decreased from 3.80 percent to 2.85 percent.



Sherrill F. Norman, CPA Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the University of North Florida, a component unit of the State of Florida, and its aggregate discretely presented component units as of and for the fiscal year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated March 26, 2018, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the blended and aggregate discretely presented component units, as described in our report on the University's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the University's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the University's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida March 26, 2018