

STATE OF FLORIDA AUDITOR GENERAL

Financial Audit

FLORIDA GATEWAY COLLEGE

For the Fiscal Year Ended
June 30, 2018



Sherrill F. Norman, CPA
Auditor General

Board of Trustees and President

During the 2017-18 fiscal year, Dr. Lawrence M. Barrett served as President of Florida Gateway College and the following individuals served as Members of the Board of Trustees:

	<u>County</u>
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Lindsey Lander, Vice Chair	Gilchrist
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Robert C. Brannan III	Baker
John D. Crawford from 2-1-18 ^a	Baker
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Dr. James Surrency from 4-20-18 ^b	Gilchrist
Dr. Miguel J. Tepedino	Columbia

^a Trustee position vacant through 1-31-18.

^b Trustee position vacant through 4-19-18.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Joseph M. Holmes, and the audit was supervised by Glenda K. Hart, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at jaimehoelscher@aud.state.fl.us or by telephone at (850) 412-2868.

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FLORIDA GATEWAY COLLEGE
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SUMMARY

SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of Florida Gateway College (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, issued by the Comptroller General of the United States.

AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether Florida Gateway College and its officers with administrative and stewardship responsibilities for College operations had:

- Presented the College's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements;
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements; and
- Taken corrective actions for the finding included in our report No. 2018-070.

The scope of this audit included an examination of the College's basic financial statements as of and for the fiscal year ended June 30, 2018. We obtained an understanding of the College's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA
Auditor General

AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT

Report on the Financial Statements

We have audited the accompanying financial statements of Florida Gateway College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit, which represent 100 percent of the transactions and account balances of the discretely presented component unit columns. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the

assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of Florida Gateway College and of its discretely presented component unit as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 2. to the financial statements, the College implemented Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which is a change in accounting principle that addresses accounting and financial reporting for other postemployment benefits. This affects the comparability of amounts reported for the 2017-18 fiscal year with amounts reported for the 2016-17 fiscal year. Our opinion is not modified with respect to this matter.

Other Matter

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other

knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 28, 2019, on our consideration of the Florida Gateway College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Florida Gateway College's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
January 28, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2018, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2018, and June 30, 2017, and its component unit, The Foundation for Florida Gateway College, Inc., for the fiscal years ended March 31, 2018, and March 31, 2017.

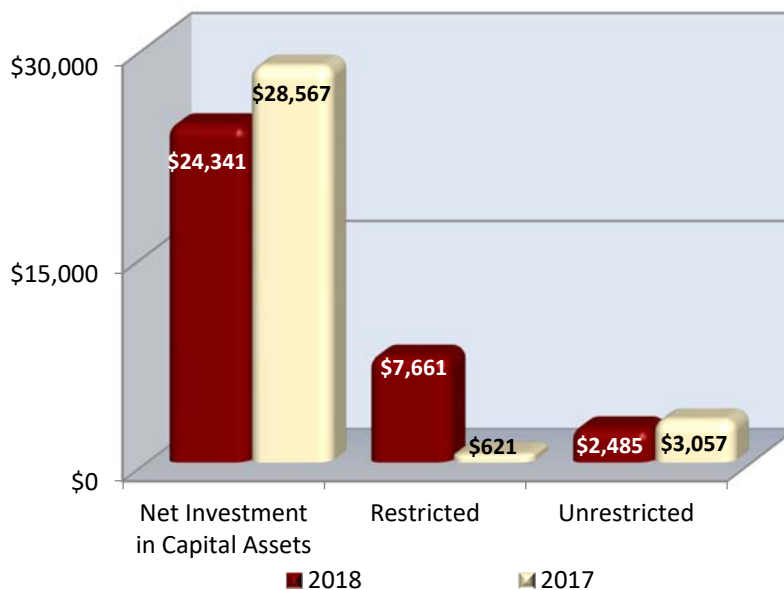
FINANCIAL HIGHLIGHTS

The College's assets totaled \$53.4 million at June 30, 2018. This balance reflects a \$2.9 million, or 5.7 percent, increase as compared to the 2016-17 fiscal year, resulting from an increase in depreciable capital assets. While assets grew, liabilities increased by \$0.6 million, or 2.5 percent, totaling \$23.2 million at June 30, 2018, resulting from an increase in net pension liability. As a result, the College's net position increased by \$2.2 million, resulting in a year-end balance of \$34.5 million. Deferred outflows of resources increased by \$0.4 million and deferred inflows of resources increased by \$0.5 million.

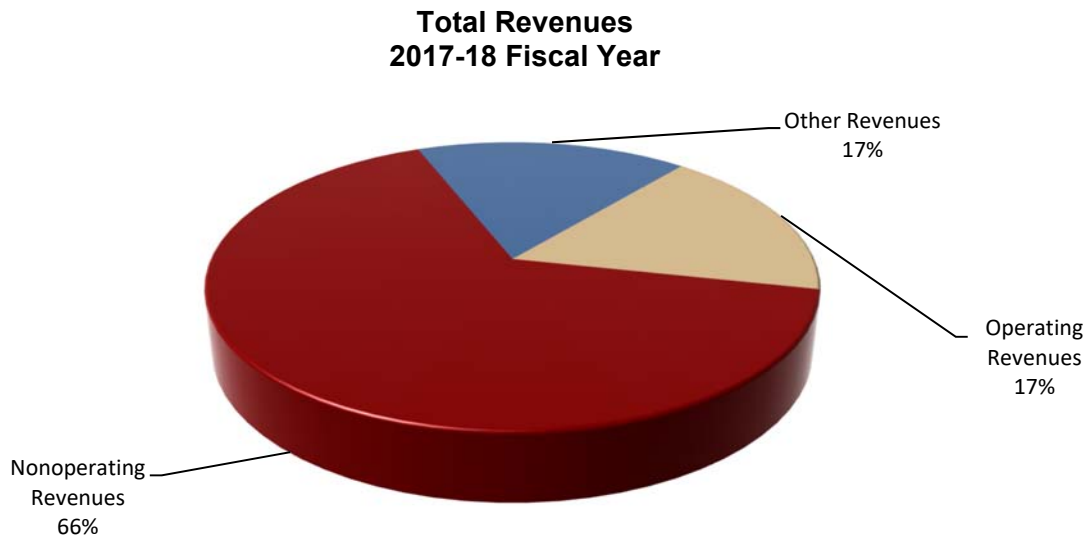
The College's operating revenues totaled \$5.6 million for the 2017-18 fiscal year, consistent with 2016-17 fiscal year. Operating expenses totaled \$29.7 million for the 2017-18 fiscal year, representing a decrease of 0.2 percent as compared to the 2016-17 fiscal year.

Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2018, and June 30, 2017, is shown in the following graph:

Net Position
(In Thousands)



The following chart provides a graphical presentation of College revenues by category for the 2017-18 fiscal year:



OVERVIEW OF FINANCIAL STATEMENTS

Pursuant to GASB Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the College and its component unit:

- Florida Gateway College (Primary Institution) – Most of the programs and services generally associated with a college fall into this category, including instruction, public service, and support services.
- The Foundation for Florida Gateway College, Inc. (Component Unit) – Although legally separate, this component unit is important because the College is financially accountable for it, as the College reports its financial activities to the State of Florida. The Foundation’s fiscal year differs from the College and covers the period April through March.

The Statement of Net Position

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College’s current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College’s financial condition.

The following summarizes the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the College and its component unit for the respective fiscal years ended:

Condensed Statement of Net Position at June 30

(In Thousands)

	College		Component Unit	
	6-30-18	6-30-17	3-31-18	3-31-17
Assets				
Current Assets	\$ 13,176	\$ 15,076	\$ 13,049	\$ 11,989
Capital Assets, Net	33,313	28,567	210	216
Other Noncurrent Assets	6,938	6,908	4,345	4,332
Total Assets	53,427	50,551	17,604	16,537
Deferred Outflows of Resources	5,069	4,666	-	-
Liabilities				
Current Liabilities	2,441	2,654	57	315
Noncurrent Liabilities	20,724	19,952	-	-
Total Liabilities	23,165	22,606	57	315
Deferred Inflows of Resources	844	366	-	-
Net Position				
Net Investment in Capital Assets	24,341	28,567	210	216
Restricted	7,661	621	16,490	15,270
Unrestricted	2,485	3,057	847	736
Total Net Position	\$ 34,487	\$ 32,245	\$ 17,547	\$ 16,222

Total assets increased by \$2.9 million primarily due to an increase in capital assets. Total liabilities increased by \$0.6 million primarily from an increase in net pension liability.

The Statement of Revenues, Expenses, and Changes in Net Position

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the activity of the College and its component unit for the respective fiscal years ended:

**Condensed Statement of Revenues, Expenses, and Changes in Net Position
For the Fiscal Years**

(In Thousands)

	College		Component Unit	
	6-30-18	6-30-17	3-31-18	3-31-17
Operating Revenues	\$ 5,553	\$ 5,622	\$ 838	\$ 963
Less, Operating Expenses	29,736	29,782	1,189	1,588
Operating Loss	(24,183)	(24,160)	(351)	(625)
Net Nonoperating Revenues	20,855	19,526	1,635	1,542
Income (Loss) Before Other Revenues	(3,328)	(4,634)	1,284	917
Other Revenues	5,518	1,026	41	203
Net Increase (Decrease) In Net Position	2,190	(3,608)	1,325	1,120
Net Position, Beginning of Year	32,245	35,853	16,222	15,102
Adjustment to Beginning Net Position (1)	52	-	-	-
Net Position, Beginning of Year, as Restated	32,297	35,853	16,222	15,102
Net Position, End of Year	<u>\$ 34,487</u>	<u>\$ 32,245</u>	<u>\$ 17,547</u>	<u>\$ 16,222</u>

(1) For the 2017-18 fiscal year, the College's beginning net position was increased due to the implementation of GASB 75.

Operating Revenues

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues by source for the College and its component unit that were used to fund operating activities for the respective fiscal years ended:

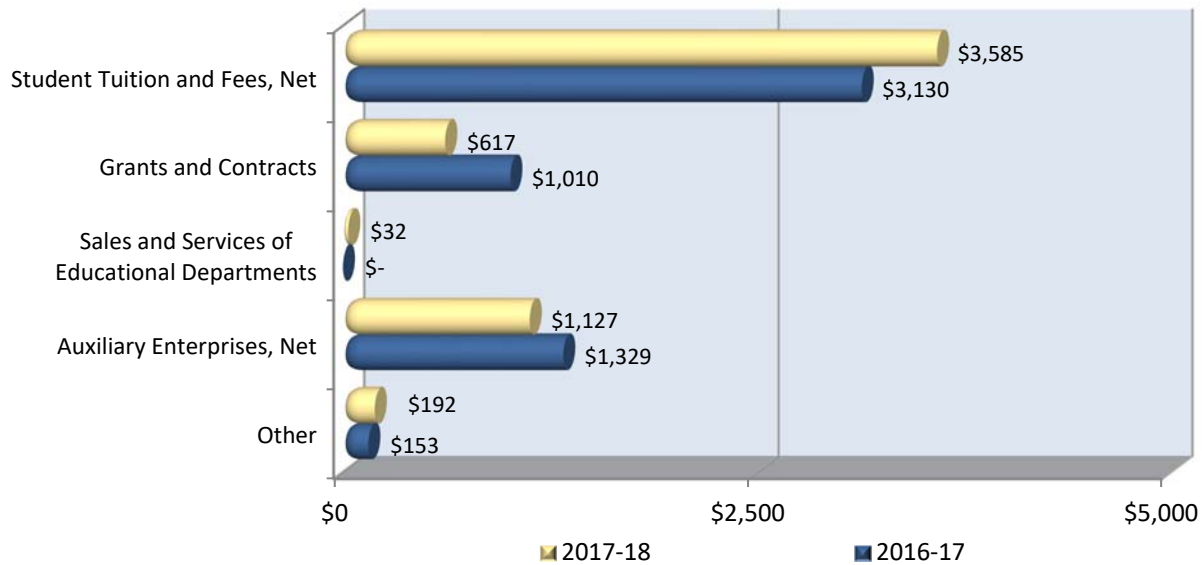
**Operating Revenues
For the Fiscal Years**

(In Thousands)

	College		Component Unit	
	6-30-18	6-30-17	3-31-18	3-31-17
Student Tuition and Fees, Net	\$ 3,585	\$ 3,130	\$ -	\$ -
Grants and Contracts	617	1,010	-	-
Sales and Services of Educational Departments	32	-	-	-
Auxiliary Enterprises, Net	1,127	1,329	-	-
Other	192	153	838	963
Total Operating Revenues	<u>\$ 5,553</u>	<u>\$ 5,622</u>	<u>\$ 838</u>	<u>\$ 963</u>

The following chart presents the College's operating revenues for the 2017-18 and 2016-17 fiscal years:

Operating Revenues
(In Thousands)



College operating revenue changes were primarily the result of an increase in student tuition and fees due to an increase in enrollment offset by and a decrease in grants and contracts and a decrease in auxiliary enterprise revenue due to the outsourcing of the College bookstore auxiliary operations.

Operating Expenses

Expenses are categorized as operating or nonoperating. The majority of the College's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

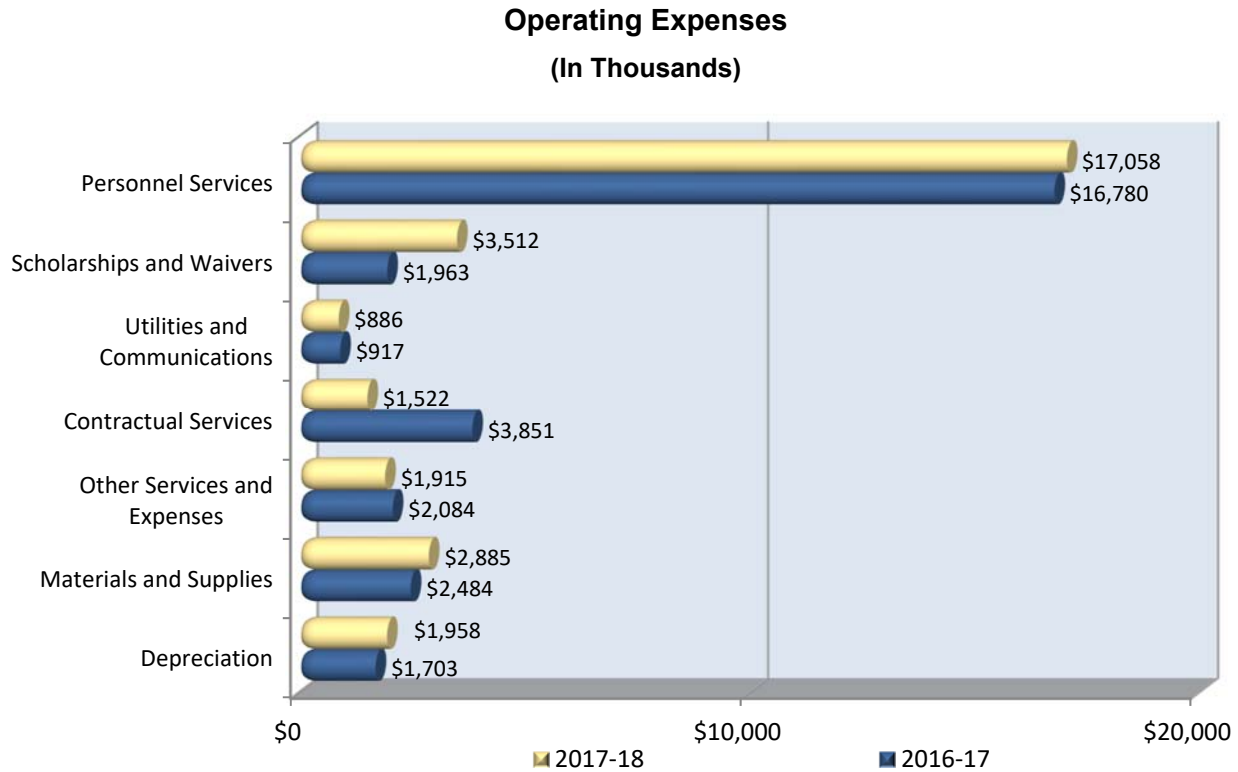
The following summarizes operating expenses by natural classification for the College and its component unit for the respective fiscal years ended:

**Operating Expenses
For the Fiscal Years**

(In Thousands)

	College		Component Unit	
	6-30-18	6-30-17	3-31-18	3-31-17
Personnel Services	\$ 17,058	\$ 16,780	\$ -	\$ -
Scholarships and Waivers	3,512	1,963	591	655
Utilities and Communications	886	917	-	-
Contractual Services	1,522	3,851	390	654
Other Services and Expenses	1,915	2,084	202	273
Materials and Supplies	2,885	2,484	-	-
Depreciation	1,958	1,703	6	6
Total Operating Expenses	\$ 29,736	\$ 29,782	\$ 1,189	\$ 1,588

The following chart presents the College's operating expenses for the 2017-18 and 2016-17 fiscal years:



College operating expense changes were the result of the following factors:

- Personnel services increased \$0.3 million primarily related to an increase in pension expense.
- Scholarships and waivers increased \$1.5 million primarily related to an increase in enrollment.
- Contractual services decreased \$2.3 million primarily related to the completion of the energy performance based project.

Nonoperating Revenues and Expenses

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College's nonoperating revenues and expenses for the 2017-18 and 2016-17 fiscal years:

**Nonoperating Revenues (Expenses)
For the Fiscal Years
(In Thousands)**

	2017-18	2016-17
State Noncapital Appropriations	\$ 13,843	\$ 13,958
Federal and State Student Financial Aid	6,391	5,505
Gifts and Grants	818	-
Investment Income	100	53
Other Nonoperating Revenues	2	10
Interest on Capital Asset-Related Debt	(299)	-
Net Nonoperating Revenues	\$ 20,855	\$ 19,526

The College's net nonoperating revenues increased \$1.3 million primarily due to increases in Federal and State Student Financial Aid resulting from increases in student enrollment offset by an increase in interest expense related to capital asset related debt. Gifts and grants increased due to revenue from dual enrollment fees. Investment income also increased \$47,000 primarily due to an increase in certificate of deposit interest rates.

Other Revenues

This category is composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues for the 2017-18 and 2016-17 fiscal years:

**Other Revenues
For the Fiscal Years
(In Thousands)**

	2017-18	2016-17
State Capital Appropriations	\$ 5,039	\$ 662
Capital Grants, Contracts, Gifts, and Fees	479	364
Total	\$ 5,518	\$ 1,026

State Capital appropriations increased by \$4.4 million due to an increase in Public Education Capital Outlay appropriations for construction of a new Science, Technology, Engineering, and Mathematics (STEM) building. Capital Grants, Contracts, Gifts, and Fees increased primarily due to the donation of a fire truck and two police cars.

The Statement of Cash Flows

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of

cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College's cash flows for the 2017-18 and 2016-17 fiscal years:

**Condensed Statement of Cash Flows
For the Fiscal Years
(In Thousands)**

	<u>2017-18</u>	<u>2016-17</u>
Cash Provided (Used) by:		
Operating Activities	\$ (21,043)	\$ (21,537)
Noncapital Financing Activities	21,788	18,786
Capital and Related Financing Activities	(5,256)	8,207
Investing Activities	100	53
	<u>(4,411)</u>	<u>5,509</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(4,411)	5,509
Cash and Cash Equivalents, Beginning of Year	14,240	8,731
	<u>14,240</u>	<u>8,731</u>
Cash and Cash Equivalents, End of Year	\$ 9,829	\$ 14,240

Major sources of funds came from State noncapital appropriations (\$13.8 million), State capital appropriations (\$0.9 million), Federal and State student financial aid program receipts (\$7 million), net student tuition and fees (\$3.9 million), and auxiliary enterprises (\$1.1 million). Major uses of funds were for payments to employees and for employee benefits (\$16.2 million), disbursements to students for scholarships (\$3.5 million), and to providers of goods and services (\$6.2 million).

Cash and cash equivalents decreased by \$4.4 million during the 2017-18 fiscal year, primarily due to payments to complete installation of equipment related to an energy performance contract.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2018, the College had \$72.1 million in capital assets, less accumulated depreciation of \$38.8 million, for net capital assets of \$33.3 million. Depreciation charges for the current fiscal year totaled \$2 million. The following table summarizes the College's capital assets, net of accumulated depreciation, at June 30:

**Capital Assets, Net at June 30
(In Thousands)**

	<u>2018</u>	<u>2017</u>
Land	\$ 408	\$ 408
Buildings	24,766	25,905
Other Structures and Improvements	1,561	1,524
Furniture, Machinery, and Equipment	6,578	730
	<u>33,313</u>	<u>28,567</u>
Capital Assets, Net	\$ 33,313	\$ 28,567

Additional information about the College's capital assets is presented in the notes to financial statements.

Debt Administration

As of June 30, 2018, the College had \$8.6 million in outstanding long-term debt consisting of a note payable issued in the prior fiscal year to finance an energy performance contract. Additional information about the College's long-term debt is presented in the notes to financial statements.

ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The College's economic condition is closely tied to that of the State of Florida. Because of limited economic growth and increased demand for State resources, only a modest increase in State funding is anticipated in the 2018-19 fiscal year. The College's current financial and capital plans indicate that the infusion of additional financial resources from an increase in tuition rates will be necessary to maintain its present level of services.

REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to Michelle Holloway, the Vice President for Business Services, Florida Gateway College, 149 SE College Place, Lake City, Florida 32025.

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BASIC FINANCIAL STATEMENTS

FLORIDA GATEWAY COLLEGE
A Component Unit of the State of Florida
Statement of Net Position
June 30, 2018

	College	Component Unit
ASSETS		
Current Assets:		
Cash and Cash Equivalents	\$ 7,078,408.44	\$ 1,377,919.00
Restricted Cash and Cash Equivalents	813,457.68	-
Investments	-	11,604,349.00
Accounts Receivable, Net	147,742.92	66,709.00
Due from Other Governmental Agencies	4,974,244.56	-
Due from Component Unit	79,166.13	-
Inventories	80,928.58	-
Prepaid Expenses	2,092.10	-
Other Assets	200.00	-
Total Current Assets	13,176,240.41	13,048,977.00
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	1,937,448.32	-
Investments	5,000,000.00	-
Restricted Investments	-	4,345,019.00
Depreciable Capital Assets, Net	32,905,757.31	110,144.00
Nondepreciable Capital Assets	407,508.33	100,214.00
Total Noncurrent Assets	40,250,713.96	4,555,377.00
TOTAL ASSETS	53,426,954.37	17,604,354.00
DEFERRED OUTFLOWS OF RESOURCES		
Other Postemployment Benefits	26,115.00	-
Pensions	5,042,963.00	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	5,069,078.00	-
LIABILITIES		
Current Liabilities:		
Accounts Payable	153,175.13	217.00
Salary and Payroll Taxes Payable	1,300,567.77	-
Retainage Payable	339,839.05	-
Due to College	-	56,815.00
Deposits Held for Others	36,743.45	-
Long-Term Liabilities - Current Portion:		
Note Payable	286,995.89	-
Special Termination Benefits Payable	35,081.28	-
Compensated Absences Payable	172,409.84	-
Other Postemployment Benefits Payable	24,821.00	-
Net Pension Liability	91,531.10	-
Total Current Liabilities	2,441,164.51	57,032.00

FLORIDA GATEWAY COLLEGE
A Component Unit of the State of Florida
Statement of Net Position (Continued)

June 30, 2018

	College	Component Unit
LIABILITIES (Continued)		
Noncurrent Liabilities:		
Note Payable	8,345,120.11	-
Special Termination Benefits Payable	35,081.28	-
Compensated Absences Payable	1,258,577.26	-
Other Postemployment Benefits Payable	177,420.00	-
Net Pension Liability	10,908,325.90	-
Total Noncurrent Liabilities	20,724,524.55	-
TOTAL LIABILITIES	23,165,689.06	57,032.00
DEFERRED INFLOWS OF RESOURCES		
Pensions	843,587.00	-
NET POSITION		
Net Investment in Capital Assets	24,341,310.59	210,358.00
Restricted:		
Nonexpendable:		
Endowment	-	4,411,458.00
Expendable:		
Grants and Loans	324,389.08	12,078,301.00
Scholarships	48,391.82	-
Capital Projects	7,287,966.20	-
Unrestricted	2,484,698.62	847,205.00
TOTAL NET POSITION	\$ 34,486,756.31	\$ 17,547,322.00

The accompanying notes to financial statements are an integral part of this statement.

FLORIDA GATEWAY COLLEGE
A Component Unit of the State of Florida
Statement of Revenues, Expenses, and Changes in Net Position
For the Fiscal Year Ended June 30, 2018

	<u>College</u>	<u>Component Unit</u>
REVENUES		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship Allowances of \$2,657,291.17	\$ 3,584,641.81	\$ -
Federal Grants and Contracts	401,267.19	-
Nongovernmental Grants and Contracts	216,286.26	-
Sales and Services of Educational Departments	31,770.00	-
Auxiliary Enterprises, Net of Scholarship Allowances of \$438,835.21	1,127,214.18	-
Other Operating Revenues	191,915.90	838,252.00
Total Operating Revenues	5,553,095.34	838,252.00
EXPENSES		
Operating Expenses:		
Personnel Services	17,058,426.14	-
Scholarships and Waivers	3,511,987.83	591,109.00
Utilities and Communications	885,474.28	-
Contractual Services	1,522,146.71	390,357.00
Other Services and Expenses	1,914,647.57	201,726.00
Materials and Supplies	2,885,119.36	-
Depreciation	1,958,090.37	6,016.00
Total Operating Expenses	29,735,892.26	1,189,208.00
Operating Loss	(24,182,796.92)	(350,956.00)
NONOPERATING REVENUES (EXPENSES)		
State Noncapital Appropriations	13,842,611.90	-
Federal and State Student Financial Aid	6,391,448.38	-
Gifts and Grants	817,921.40	-
Investment Income	99,550.78	307,317.00
Other Nonoperating Revenues	1,836.21	1,080,168.00
Gain on Disposal of Capital Assets	-	297,369.00
Interest on Capital Asset-Related Debt	(298,638.58)	-
Other Nonoperating Expenses	-	(49,427.00)
Net Nonoperating Revenues	20,854,730.09	1,635,427.00
Income (Loss) Before Other Revenues	(3,328,066.83)	1,284,471.00
State Capital Appropriations	5,038,960.86	-
Capital Grants, Contracts, Gifts, and Fees	478,952.59	40,803.00
Total Other Revenues	5,517,913.45	40,803.00
Increase in Net Position	2,189,846.62	1,325,274.00
Net Position, Beginning of Year	32,244,870.69	16,222,048.00
Adjustment to Beginning Net Position	52,039.00	-
Net Position, Beginning of Year, as Restated	32,296,909.69	16,222,048.00
Net Position, End of Year	\$ 34,486,756.31	\$ 17,547,322.00

The accompanying notes to financial statements are an integral part of this statement.

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FLORIDA GATEWAY COLLEGE
A Component Unit of the State of Florida
Statement of Cash Flows

For the Fiscal Year Ended June 30, 2018

	College
CASH FLOWS FROM OPERATING ACTIVITIES	
Student Tuition and Fees, Net	\$ 3,917,576.34
Grants and Contracts	646,767.23
Payments to Suppliers	(6,176,208.16)
Payments for Utilities and Communications	(885,474.28)
Payments to Employees	(12,669,463.21)
Payments for Employee Benefits	(3,528,239.98)
Payments for Scholarships	(3,511,987.83)
Collection on Loans to Students	468.66
Auxiliary Enterprises, Net	1,127,214.18
Sales and Services of Educational Departments	31,770.00
Other Receipts	4,546.99
	(21,043,030.06)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State Noncapital Appropriations	13,842,611.90
Federal and State Student Financial Aid	6,955,557.57
Gifts and Grants	817,921.40
Federal Direct Loan Program Receipts	2,632,776.82
Federal Direct Loan Program Disbursements	(2,460,754.00)
	21,788,113.69
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
State Capital Appropriations	926,258.26
Capital Grants and Gifts	478,952.59
Purchases of Capital Assets	(6,364,072.26)
Interest Paid on Capital Debt and Leases	(298,638.58)
Other Nonoperating Revenues	1,836.21
	(5,255,663.78)
CASH FLOWS FROM INVESTING ACTIVITIES	
Investment Income	99,550.78
	99,550.78
Net Decrease in Cash and Cash Equivalents	(4,411,029.37)
Cash and Cash Equivalents, Beginning of Year	14,240,343.81
Cash and Cash Equivalents, End of Year	\$ 9,829,314.44

FLORIDA GATEWAY COLLEGE
A Component Unit of the State of Florida
Statement of Cash Flows (Continued)
For the Fiscal Year Ended June 30, 2018

	College
RECONCILIATION OF OPERATING LOSS	
TO NET CASH USED BY OPERATING ACTIVITIES	
Operating Loss	\$ (24,182,796.92)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	1,958,090.37
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	362,616.97
Inventories	472,037.23
Prepaid Expenses	973.93
Accounts Payable	(327,829.62)
Salary and Payroll Taxes Payable	(65,196.45)
Due to other Governmental Agencies	(193,682.54)
Deposits Held for Others	6,837.57
Special Termination Benefits Payable	70,162.56
Compensated Absences Payable	78,133.84
Other Postemployment Benefits Payable	23,583.00
Net Pension Liability	679,244.00
Deferred Outflows of Resources Related to Other Postemployment Benefits	(26,115.00)
Deferred Outflows of Resources Related to Pensions	(376,971.00)
Deferred Inflows of Resources Related to Pensions	477,882.00
NET CASH USED BY OPERATING ACTIVITIES	\$ (21,043,030.06)
SUPPLEMENTAL DISCLOSURE OF NONCASH CAPITAL FINANCING ACTIVITIES	
Donation of capital assets were recognized on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ 86,260.00

The accompanying notes to financial statements are an integral part of this statement.

NOTES TO FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

Reporting Entity. The governing body of Florida Gateway College, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of nine members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves Baker, Columbia, Dixie, Gilchrist, and Union Counties.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Comprehensive Annual Financial Report by discrete presentation.

Discretely Presented Component Unit. Based on the application of the criteria for determining component units, The Foundation for Florida Gateway College, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public at the College. The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended March 31, 2018.

Basis of Presentation. The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management’s Discussion and Analysis
- Basic Financial Statements:
 - Statement of Net Position
 - Statement of Revenues, Expenses, and Changes in Net Position
 - Statement of Cash Flows
 - Notes to Financial Statements
- Other Required Supplementary Information

Measurement Focus and Basis of Accounting. Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College’s financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College’s component unit uses the economic resources measurement focus and accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred, and follows GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College’s principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, and investment income. Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College’s policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is actually paid by the student or the third party making payment on behalf of the student. The College applied the “Alternate Method” as prescribed in NACUBO Advisory Report 2000-05 to determine the reported net tuition scholarship allowances. Under this method, the College computes these amounts by allocating the cash

payments to students, excluding payments for services, using a ratio of total aid to aid not considered third-party aid.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

Cash and Cash Equivalents. The amount reported as cash and cash equivalents consist of cash on hand, cash in demand accounts, cash with escrow agent, cash with the State Treasury Special Purpose Investment Account (SPIA) and with State Board of Administration (SBA) Florida PRIME investments. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the State Treasury SPIA and SBA Florida PRIME investment pools to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law, except for cash with escrow agent as noted below. All such deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2018, the College reported as restricted cash \$536,797.14 held in escrow to provide for the acquisition and installation of equipment related to an energy performance contract. These funds are held in trust by the escrow agent and are exempt from the requirement to be insured by Federal depository insurance.

At June 30, 2018, the College reported as cash equivalents at fair value \$23,270.74 in the State Treasury SPIA investment pool representing ownership of a share of the pool, not the underlying securities (Level 3 inputs, as discussed in Note 5.). Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of A+f by Standard & Poor's, had an effective duration of 3 years and fair value factor of 0.9872 at June 30, 2018. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balance. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The College relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury SPIA investment pool are included in the notes to financial statements of the State's Comprehensive Annual Financial Report.

At June 30, 2018, the College reported as cash equivalents \$19,113.15 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College's investments

in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAm by Standard & Poor's and had a weighted-average days to maturity (WAM) of 30 days as of June 30, 2018. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at amortized cost. Section 218.409(8)(a), Florida Statutes, provides that "the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2018, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

Inventories. Inventories consist of items for resale by the campus food service operations, and are valued using the last invoice cost, which approximates the first-in, first-out method of inventory valuation. In addition, inventories consist of various types of centrally stored consumable teaching materials and other materials and supplies, which are valued using the average cost or last invoice price, which approximates the first-in, first-out method of inventory valuation.

Capital Assets. College capital assets consist of land, buildings, other structures and improvements, furniture, machinery, and equipment and software. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for tangible personal property and \$25,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:

- Computer Equipment – 3 years
- Vehicles, Office Machines, and Educational Equipment – 5 years
- Furniture – 7 years
- Energy Management Equipment – 20 years
- Software – 5 years

Noncurrent Liabilities. Noncurrent liabilities include a note payable, special termination benefits payable, compensated absences payable, other postemployment benefits payable, and net pension liabilities that are not scheduled to be paid within the next fiscal year.

Pensions. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

2. Reporting Change

The College implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which replaces GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended. This statement addresses accounting and financial reporting for postemployment benefits other than pensions (OPEB) provided to employees of state and local government employers; establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses; requires governments to report a liability, deferred outflows of resources, deferred inflows of resources, and expenses on the face of the financial statement for the OPEB they provide; and requires more extensive note disclosures and supplementary information about a government's OPEB liability.

3. Adjustment to Beginning Net Position

The beginning net position of the College was increased by \$52,039 due to implementation of GASB Statement No. 75. The College's total OPEB liability decreased by \$27,979 reported at June 30, 2017, and related deferred outflows of resources increased by \$24,060 as of July 1, 2017, due to the transition in the valuation methods under GASB Statement No. 45 to GASB Statement No. 75, and beginning balances for deferred inflows of resources were not restated.

4. Deficit Net Position in Individual Funds

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, OPEB payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (103,504.93)
Auxiliary Funds	<u>2,588,203.55</u>
Total	<u>\$ 2,484,698.62</u>

5. Investments

The Board of Trustees has adopted a written investment policy providing that surplus funds of the College shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Section 218.415(16), Florida Statutes, authorizes the College to invest in the Florida PRIME investment pool administered by the State Board of Administration (SBA); Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined by Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open-end or closed-end management type investment companies; and other investments approved by the Board of Trustees as authorized by law. State Board of Education (SBE) Rule 6A-14.0765(3), Florida Administrative Code, provides that College loan, endowment, annuity, and life income funds may also be invested pursuant to Section 215.47, Florida Statutes. Investments authorized by Section 215.47, Florida Statutes, include bonds, notes, commercial paper, and various other types of investments.

Fair Value Measurement. The College categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

The College's investments of \$5,000,000 in certificates of deposit at June 30, 2018, are valued using Level 1 inputs.

Certificates of Deposit.

The College invested in certificates of deposit from three financial institutions. The certificates have original maturity dates of 12 to 18 months with annual percentage rates ranging from 1.35 to 1.44 percent. The College's investments in certificates of deposit are in qualified depositories.

Component Unit Investments.

The Foundation investments are managed by investments brokerage houses. There are no legal restrictions on the types of investments that can be made. The Foundation's investment policy provides that investments are to be limited to premium investment grade mutual funds, equity securities, and debt securities from companies located throughout the United States. The policy also provides that debt securities should be maintained from 10 to 30 percent of the total investment portfolio. Foundation investments at March 31, 2018, are recorded at fair value based on quoted market prices as follows:

<u>Investment Type</u>	<u>Market Price</u>
Commonfund:	
Multi-Strategy Bond Funds	\$ 3,810,436
Multi-Strategy Equity Funds	10,706,922
Capital Partners V and VI	1,432,010
	<hr/>
Total Component Unit Investments	\$ 15,949,368
	<hr/> <hr/>

Interest Rate Risk: Interest rate risk is the risk that changes in the interest rates will adversely affect the fair value of an investment. The Foundation has no formal policy that limits investment maturities. However, the Foundation manages its exposure to fair value losses arising from increasing interest rates through the weighted average maturity method. As of March 31, 2018, the weighted average maturity for the Commonfund bond mutual fund was 7.2 years and the effective duration at March 31, 2018, was 4.7 years.

Credit Risk: Credit risk is the risk that an insurer or other counterparty to an investment will not fulfill its obligations. The Foundation has no formal policy on credit risk. As of March 30, 2018, the credit quality for Commonfund bond mutual fund was AA-.

Custodial Credit Risk: Custodial credit risk is the risk that in the event of the failure of the counterparty, the Foundation will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in corporate stocks are held in counterparty accounts as custodian for the Foundation.

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of the Foundation's investments in a single issuer. The Foundation's investment policy does not limit the amount that may be invested in any type of investments.

6. Accounts Receivable

Accounts receivable represent amounts for student fee deferments, various student services provided by the College, uncollected commissions for food service and vending machine sales, unused credit memos, and contract and grant reimbursements due from third parties. The accounts receivable are reported net of a \$159,718.19 allowance for doubtful accounts.

7. Due From Other Governmental Agencies

The amount due from other governmental agencies primarily consists of \$4,828,380.16 of Public Education Capital Outlay allocations due from the State for construction of College facilities.

8. Due From and To Component Unit/College

The \$79,166.13 reported as due from component unit consists of amounts owed to the College by the Florida Gateway College Foundation, Inc. (Foundation) for scholarships and student aid. The College's financial statements are reported for the fiscal year ended June 30, 2018. The Foundation's financial statements are reported for the fiscal year ended March 31, 2018. Accordingly, amounts reported by the College as due from component unit on the statement of net position do not agree with amounts reported by the component unit as due to the College.

9. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2018, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:				
Land	\$ 407,508.33	\$ -	\$ -	\$ 407,508.33
Total Nondepreciable Capital Assets	\$ 407,508.33	\$ -	\$ -	\$ 407,508.33
Depreciable Capital Assets:				
Buildings	\$ 49,290,560.05	\$ -	\$ -	\$ 49,290,560.05
Other Structures and Improvements	7,613,872.79	340,096.98	-	7,953,969.77
Furniture, Machinery, and Equipment	6,654,499.52	6,363,814.33	-	13,018,313.85
Software	1,472,407.25	-	-	1,472,407.25
Total Depreciable Capital Assets	65,031,339.61	6,703,911.31	-	71,735,250.92
Less, Accumulated Depreciation:				
Buildings	23,385,410.78	1,138,357.71	-	24,523,768.49
Other Structures and Improvements	6,088,919.68	303,899.81	-	6,392,819.49
Furniture, Machinery, and Equipment	5,924,665.53	515,832.85	-	6,440,498.38
Software	1,472,407.25	-	-	1,472,407.25
Total Accumulated Depreciation	36,871,403.24	1,958,090.37	-	38,829,493.61
Total Depreciable Capital Assets, Net	\$ 28,159,936.37	\$ 4,745,820.94	\$ -	\$ 32,905,757.31

10. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2018, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Note Payable	\$ 8,632,116.00	\$ -	\$ -	\$ 8,632,116.00	\$ 286,995.89
Special Termination Benefits Payable	-	141,720.64	71,558.08	70,162.56	35,081.28
Compensated Absences Payable	1,352,853.26	193,349.26	115,215.42	1,430,987.10	172,409.84
Other Postemployment Benefits Payable (1)	202,718.00	23,583.00	24,060.00	202,241.00	24,821.00
Net Pension Liability	10,320,613.00	2,393,678.00	1,714,434.00	10,999,857.00	91,531.10
Total Long-Term Liabilities	\$ 20,508,300.26	\$ 2,752,330.90	\$ 1,925,267.50	\$ 21,335,363.66	\$ 610,839.11

(1) OPEB Payable beginning balance adjusted for adoption of GASB Statement No. 75 as described in Note 3.

Note Payable. The College entered into an energy savings installment note with a bank in the aggregate principal amount of \$8,632,116.00 on January 13, 2017, under the provisions of Section 1013.23, Florida Statutes. The note included a stated interest rate of 3.15 percent. Proceeds were used to fund an energy performance-based contract for energy management facility upgrade projects. The principal and interest on the note are payable in 80 quarterly installments consisting of 2 payments of accrued interest for 2 quarters, and then 78 payments of principal and interest in the amount of \$149,319.29, with the first payment commencing on January 13, 2018. The note matures on October 13, 2037. Annual requirements to amortize the outstanding note as of June 30, 2018, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 286,995.89	\$ 310,281.27	\$ 597,277.16
2020	338,376.83	258,900.33	597,277.16
2021	349,162.27	248,114.89	597,277.16
2022	360,291.48	236,985.69	597,277.17
2023	371,775.43	225,501.73	597,277.16
2024-2028	2,044,364.04	942,021.76	2,986,385.80
2029-2033	2,391,617.32	594,768.48	2,986,385.80
2034-2038	2,489,532.74	189,839.49	2,679,372.23
Total	\$ 8,632,116.00	\$ 3,006,413.64	\$ 11,638,529.64

Special Termination Benefits Payable. Under a Board-established Retirement Incentive Program for the 2017-18 fiscal year only, employees who are at least 55 years old and have 10 years of work experience at the College, and elect to retire by July 31, 2017, are eligible to receive an incentive payment of \$7,500 for employees with 10-14 years and \$10,000 for employees with 15 years or more of College service. In addition, the employee is eligible to receive paid individual medical insurance coverage for 3 years. The College reported special termination benefits payable of \$70,162.56 as of June 30, 2018, for four employees who gave notice to retire under the Retirement Incentive Program, of which \$35,081.28 represents the current portion.

Compensated Absences Payable. College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2018, the estimated liability for compensated absences, which includes the College's share of the Florida Retirement System and FICA contributions, totaled \$1,430,987.10. The current portion of the compensated absences liability, \$172,409.84, is the amount expected to be paid in the coming fiscal year and was determined based on the anticipated payout in the next fiscal year.

Other Postemployment Benefits Payable. The College follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for other postemployment benefits administered by the Florida College System Risk Management Consortium.

General Information about the OPEB Plan

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the Florida College System Risk Management Consortium that provides OPEB for all employees who satisfy the College's retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College's health and hospitalization plan for medical and prescription drug coverage. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis,

their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. Additionally, certain retirees receive insurance coverage at a lower (explicitly subsidized) premium rate than active employees. Under this retirement incentive, the retiree receives paid individual medical insurance coverage for 3 years following their date of retirement. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. The OPEB Plan contribution requirements and benefit terms of the College and the OPEB Plan members are established and may be amended by action from the Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Benefits Provided. The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

Employees Covered by Benefit Terms. At June 30, 2017, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	21
Active Employees	209
Total	<u>230</u>

Total OPEB Liability

The College's total OPEB liability of \$202,241 was measured as of June 30, 2017, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the June 30, 2017, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.60 percent
Real wage growth	0.65 percent
Wage inflation	3.25 percent
Salary increases	4.00 percent to 7.80 percent, including inflation
Discount rate	3.56 percent
Healthcare cost trend rates	
Pre-Medicare	7.50 percent for 2017, decreasing to an ultimate rate of 5.00 percent by 2023
Medicare	5.50 percent for 2017, decreasing to an ultimate rate of 5.00 percent by 2020

The discount rate was based on the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the Generational RP-2014 mortality tables, with adjustments for FRS experience and generational mortality improvements with Projected Scale MP-2014.

The demographic actuarial assumptions for mortality, retirement, disability incidence, and withdrawal used in the June 30, 2017, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013, adopted by the FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017, valuation were based on a review of recent plan experience done concurrently with the June 30, 2017, valuation.

Changes in the Total OPEB Liability

	Amount
Balance at 6/30/17, as Restated	<u>\$ 202,718</u>
Changes for the year:	
Service Cost	16,396
Interest	5,742
Changes in Assumptions or Other Inputs	1,445
Benefit Payments	<u>(24,060)</u>
Net Changes	<u>(477)</u>
Balance at 6/30/18	<u><u>\$ 202,241</u></u>

Changes of assumptions and other inputs reflect a change in the discount rate from 3.01 percent in 2016 to 3.56 percent in 2017.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.56 percent) or 1 percentage point higher (4.56 percent) than the current rate:

	<u>1% Decrease (2.56%)</u>	<u>Current Discount Rate (3.56%)</u>	<u>1% Increase (4.56%)</u>
Total OPEB liability	\$198,581	\$202,241	\$202,027

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$186,399	\$202,241	\$219,199

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2018, the College recognized OPEB expense of \$22,289. At June 30, 2018, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>
Change of assumptions or other inputs	\$ 1,294
Transactions subsequent to the measurement date	24,821
Total	\$ 26,115

Of the total amount reported as deferred outflows of resources related to OPEB, \$24,821 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2019	\$ 151
2020	151
2021	151
2022	151
2023	151
Thereafter	539
Total	\$ 1,294

Net Pension Liability. As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2018, the College's proportionate share of the net pension liabilities totaled \$10,999,857. Note 11. includes a complete discussion of defined benefit pension plans.

11. Retirement Plans – Defined Benefit Pension Plans

General Information about the Florida Retirement System (FRS)

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The College's FRS and HIS pension expense totaled \$1,640,816 for the fiscal year ended June 30, 2018.

FRS Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total

value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>% Value</u>
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Senior Management Service Class	2.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2017-18 fiscal year were:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	7.92
FRS, Senior Management Service	3.00	22.71
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	13.26
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the Plan totaled \$695,962 for the fiscal year ended June 30, 2018.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2018, the College reported a liability of \$7,597,710 for its proportionate share of the net pension liability. The net pension liability was measured as of

June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017. The College's proportionate share of the net pension liability was based on the College's 2016-17 fiscal year contributions relative to the total 2016-17 fiscal year contributions of all participating members. At June 30, 2017, the College's proportionate share was 0.025685877 percent, which was a decrease of 0.000396889 from its proportionate share measured as of June 30, 2016.

For the fiscal year ended June 30, 2018, the College recognized pension expense of \$1,381,887. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 697,287	\$ 42,087
Change of assumptions	2,553,367	-
Net difference between projected and actual earnings on FRS Plan investments	-	188,290
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	408,320	262,701
College FRS contributions subsequent to the measurement date	695,962	-
Total	<u>\$ 4,354,936</u>	<u>\$ 493,078</u>

The deferred outflows of resources \$695,962, resulting from College contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2019	\$ 510,663
2020	1,164,258
2021	733,050
2022	94,638
2023	477,524
Thereafter	185,763
Total	<u>\$ 3,165,896</u>

Actuarial Assumptions. The total pension liability in the July 1, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	7.10 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

The actuarial assumptions used in the July 1, 2017, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1%	3.0%	3.0%	1.8%
Fixed Income	18%	4.5%	4.4%	4.2%
Global Equity	53%	7.8%	6.6%	17.0%
Real Estate (Property)	10%	6.6%	5.9%	12.8%
Private Equity	6%	11.5%	7.8%	30.0%
Strategic Investments	12%	6.1%	5.6%	9.7%
Total	100%			
Assumed inflation - Mean			2.6%	1.9%

(1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 7.10 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2017 valuation was updated from 7.60 percent to 7.10 percent.

Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 7.10 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.10 percent) or 1 percentage point higher (8.10 percent) than the current rate:

	<u>1% Decrease (6.10%)</u>	<u>Current Discount Rate (7.10%)</u>	<u>1% Increase (8.10%)</u>
College's proportionate share of the net pension liability	\$13,751,396	\$7,597,710	\$2,488,741

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan. At June 30, 2018, the College reported a payable of \$132,268.77 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2018.

HIS Pension Plan

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2018, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College's contributions to the HIS Plan totaled \$164,700 for the fiscal year ended June 30, 2018.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2018, the College reported a net pension liability of \$3,402,147 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016, and update procedures were used to determine liabilities as of July 1, 2017. The College's proportionate share of the net pension liability was based on the College's 2016-17 fiscal year contributions relative to the total 2016-17 fiscal year contributions of all participating members. At June 30, 2017, the College's proportionate share was 0.031818177 percent, which was a decrease of 0.000226658 from its proportionate share measured as of June 30, 2016.

For the fiscal year ended June 30, 2018, the College recognized pension expense of \$258,929. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ -	\$ 7,084
Change of assumptions	478,225	294,187
Net difference between projected and actual earnings on HIS Plan investments	1,887	-
Changes in proportion and differences between College HIS contributions and proportionate share of HIS contributions	43,215	49,238
College contributions subsequent to the measurement date	164,700	-
Total	<u>\$ 688,027</u>	<u>\$ 350,509</u>

The deferred outflows of resources totaling \$164,700, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2019	\$ 55,909
2020	55,552
2021	55,380
2022	37,204
2023	16,758
Thereafter	(47,985)
Total	<u>\$ 172,818</u>

Actuarial Assumptions. The total pension liability at July 1, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary Increases	3.25 percent, average, including inflation
Municipal bond rate	3.58 percent

Mortality rates were based on the Generational RP-2000 with Projected Scale BB.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 3.58 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was

adopted as the applicable municipal bond index. The discount rate used in the 2017 valuation was updated from 2.85 percent to 3.58 percent.

Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 3.58 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.58 percent) or 1 percentage point higher (4.58 percent) than the current rate:

	<u>1% Decrease (2.58%)</u>	<u>Current Discount Rate (3.58%)</u>	<u>1% Increase (4.58%)</u>
College's proportionate share of the net pension liability	\$3,882,299	\$3,402,147	\$3,002,205

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan. At June 30, 2018, the College reported a payable of \$8,945.42 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2018.

12. Retirement Plans – Defined Contribution Pension Plans

FRS Investment Plan. The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2017-18 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	6.30
FRS, Senior Management Service	7.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2018, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College's Investment Plan pension expense totaled \$308,917.81 for the fiscal year ended June 30, 2018.

State College System Optional Retirement Program. Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes 5.15 percent of the participant's salary to the participant's account, 3.3 percent to cover the unfunded actuarial liability of the FRS pension plan, and 0.01 percent to cover the administrative costs, for a total of 8.46 percent, and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The College's contributions to the Program totaled \$32,864.61 and employee contributions totaled \$12,355.10 for the 2017-18 fiscal year.

Senior Management Service Local Annuity Program. Section 121.055(1)(b)2., Florida Statutes, and Florida Retirement System Rule 60S-1.0057, Florida Administrative Code, provide that local agency employees eligible for the FRS, Senior Management Service Class, may elect to withdraw from the FRS altogether and participate in a local annuity program. Pursuant thereto, the College established the Senior Management Service Class Local Annuity Program (Local Annuity Program). Employees in eligible positions are allowed to make an irrevocable election to participate in the Local Annuity Program, rather than the FRS.

The Local Annuity Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the employee. The College contributes 6.27 percent of the employee's salary to the Local Annuity Program. Employees may make contributions toward the Local Annuity Program by way of salary reduction or by deduction of a percentage of the employee's gross compensation not to exceed the percentage contributed by the employer.

The College's contributions to the Local Annuity Program totaled \$13,029.49 for the 2017-18 fiscal year.

13. Risk Management Programs

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and purchases excess insurance through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$200 million to February 28, 2018, and up to \$100 million from March 1, 2018, for property insurance. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile liability, workers' compensation, health, life, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

14. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 8,487,073.45
Institutional Support	5,273,086.94
Scholarships and Waivers	3,511,987.83
Academic Support	2,896,328.82
Operation and Maintenance of Plant	2,889,470.22
Student Services	2,709,401.60
Auxiliary Enterprises	2,004,389.73
Depreciation	1,958,090.37
Public Services	6,063.30
Total Operating Expenses	\$ 29,735,892.26

15. Current Unrestricted Funds

The Southern Association of Colleges and Schools, Commission on Colleges, which establishes the accreditation requirements for institutions of higher education, requires a disclosure of the financial position of unrestricted net position, exclusive of plant assets and plant-related debt, which represents the change in unrestricted net position. To meet this requirement, statements of net position and revenues, expenses, and changes in net position for the current unrestricted funds are presented, as follows:

Statement of Current Unrestricted Funds Net Position

ASSETS

Current Assets:

Cash and Cash Equivalents	\$ 7,078,408.44
Investments	5,000,000.00
Accounts Receivable, Net	147,742.92
Due from Other Agencies	87,127.04
Due from Other Funds	5,818.92
Inventories	80,928.58
Prepaid Expenses	2,092.10
Other Assets	200.00

TOTAL ASSETS 12,402,318.00

DEFERRED OUTFLOWS OF RESOURCES

Other Postemployment Benefits	26,115.00
Pensions	5,042,963.00

Total Deferred Outflows of Resources 5,069,078.00

LIABILITIES

Current Liabilities:

Accounts Payable	139,294.95
Special Termination Benefits Payable	35,081.28
Salary and Payroll Taxes Payable	1,300,567.77
Compensated Absences Payable	172,409.84
Other Postemployment Benefits Payable	24,821.00
Net Pension Liability	91,531.10

Total Current Liabilities 1,763,705.94

Noncurrent Liabilities:

Special Termination Benefits Payable	35,081.28
Compensated Absences Payable	1,258,577.26
Other Postemployment Benefits Payable	177,420.00
Net Pension Liability	10,908,325.90

TOTAL LIABILITIES 14,143,110.38

DEFERRED INFLOWS OF RESOURCES

Pensions	843,587.00
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TOTAL NET POSITION \$ 2,484,698.62

**Statement of Current Unrestricted Funds Revenues,
Expenses, and Changes in Net Position**

REVENUES

Operating Revenues:

Student Tuition and Fees, Net of Scholarship	
Allowances of \$2,657,291.17	\$ 2,992,691.90
Nongovernmental Grants and Contracts	250.00
Sales and Services of Educational Departments	31,770.00
Auxiliary Enterprises, Net of Scholarship	
Allowances of \$438,835.21	1,127,214.18
Other Operating Revenues	191,915.90
Total Operating Revenues	4,343,841.98

EXPENSES

Operating Expenses:

Personnel Services	16,381,587.28
Scholarships and Waivers	63,998.14
Utilities and Communications	885,474.28
Contractual Services	1,462,755.31
Other Services and Expenses	1,442,269.32
Materials and Supplies	2,498,405.43
Total Operating Expenses	22,734,489.76
Operating Loss	(18,390,647.78)

NONOPERATING REVENUES

State Noncapital Appropriations	13,842,611.90
Gifts and Grants	817,921.40
Investment Income	76,751.99
Other Nonoperating Revenues	1,836.21
Net Nonoperating Revenues	14,739,121.50

Loss Before Other Revenues

Net Transfers from Other Funds	(3,651,526.28)
Net Transfers from Other Funds	3,027,621.69

Decrease in Net Position

Net Position, Beginning of Year	(623,904.59)
Adjustments to Beginning Net Position	3,056,564.21
Adjustments to Beginning Net Position	52,039.00

Net Position, End of Year

Net Position, End of Year	\$ 2,484,698.62
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OTHER REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios

	2017
Total OPEB Liability	
Service cost	\$ 16,396
Interest	5,742
Changes of assumptions or other inputs	1,445
Benefit Payments	(24,060)
Net change in total OPEB liability	(477)
Total OPEB Liability - beginning, as Restated	202,718
Total OPEB Liability - ending	\$ 202,241
Covered-Employee Payroll	\$ 9,746,919
Total OPEB Liability as a percentage of covered-employee payroll	2.07%

Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan

	2017 (1)	2016 (1)	2015 (1)	2014 (1)	2013 (1)
College's proportion of the FRS net pension liability	0.025685877%	0.026082766%	0.02825956%	0.027927995%	0.021862005%
College's proportion share of the FRS net pension liability	\$ 7,597,710	\$ 6,585,919	\$ 3,650,101	\$ 1,704,017	\$ 3,763,424
College's covered payroll (2)	\$ 11,130,923	\$ 10,628,042	\$ 10,680,858	\$ 10,934,420	\$ 11,011,239
College's proportion share of the FRS net pension liability as a percentage of its covered payroll	68.26%	61.97%	34.17%	15.58%	34.18%
FRS Plan fiduciary net pension as a percentage of the FRS total pension liability	83.89%	84.88%	92.00%	96.09%	88.54%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of College Contributions –
Florida Retirement System Pension Plan**

	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
Contractually required FRS contribution	\$ 695,962	\$ 668,667	\$ 636,070	\$ 688,992	\$ 611,742
FRS contributions in relation to the contractually required contribution	<u>(695,962)</u>	<u>(668,667)</u>	<u>(636,070)</u>	<u>(688,992)</u>	<u>(611,742)</u>
FRS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
College's covered payroll (2)	\$ 11,255,850	\$ 11,130,923	\$ 10,628,042	\$ 10,680,858	\$ 10,934,420
FRS contributions as a percentage of covered payroll	6.18%	6.01%	5.98%	6.45%	5.59%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of the College's Proportionate Share
of the Net Pension Liability –
Health Insurance Subsidy Pension Plan**

	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
College's proportion of the HIS net pension liability	0.031818177%	0.032044835%	0.031664488%	0.032235466%	0.031785278%
College's proportion share of the HIS net pension liability	\$ 3,402,147	\$ 3,734,694	\$ 3,229,280	\$ 3,014,095	\$ 2,767,326
College's covered payroll (2)	\$ 10,416,343	\$ 10,160,290	\$ 10,193,547	\$ 10,298,141	\$ 10,155,067
College's proportion share of the HIS net pension liability as a percentage of its covered payroll	32.66%	36.76%	31.68%	29.27%	27.25%
HIS Plan fiduciary net pension as a percentage of the FRS total pension liability	1.64%	0.97%	0.50%	0.99%	1.78%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

**Schedule of College Contributions –
Health Insurance Subsidy Pension Plan**

	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
Contractually required HIS contribution	\$ 164,700	\$ 168,391	\$ 164,250	\$ 121,041	\$ 110,428
HIS contributions in relation to the contractually required HIS contribution	<u>(164,700)</u>	<u>(168,391)</u>	<u>(164,250)</u>	<u>(121,041)</u>	<u>(110,428)</u>
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
College's covered payroll (2)	\$ 10,636,205	\$ 10,416,343	\$ 10,160,290	\$ 10,193,547	\$ 10,298,141
HIS contributions as a percentage of covered payroll	1.55%	1.62%	1.62%	1.19%	1.07%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits. The June 30, 2018, total OPEB liability decreased from the prior fiscal year as a result of changes to benefits and assumptions as discussed below:

Changes of Assumptions. There was a change in the total OPEB liability arising from the change in the Discount Rate from 3.01 percent at the prior Measurement Date to 3.56 percent at the current Measurement Date.

2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

Changes of Assumptions. The long-term expected rate of return was decreased from 7.60 percent to 7.10 percent, and the active member mortality assumption was updated.

3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

Changes of Assumptions. The municipal rate used to determine total pension liability increased from 2.85 percent to 3.58 percent.



Sherrill F. Norman, CPA
Auditor General

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Florida Gateway College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated January 28, 2019, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in blue ink that reads "Sherrill F. Norman". The signature is fluid and cursive, with the first name being the most prominent.

Sherrill F. Norman, CPA
Tallahassee, Florida
January 28, 2019

PRIOR AUDIT FOLLOW-UP

The College had taken corrective actions for the finding included in our report No. 2018-070.