

Report No. 2020-112  
February 2020

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial Audit**

**STATE COLLEGE OF FLORIDA,  
MANATEE-SARASOTA**

For the Fiscal Year Ended  
June 30, 2019



Sherrill F. Norman, CPA  
Auditor General

## Board of Trustees and President

During the 2018-19 fiscal year, Dr. Carol Probstfeld served as President of State College of Florida, Manatee-Sarasota, and the following individuals served as Members of the Board of Trustees:

	<u>County</u>
Robert A. Wyatt, Chair	Sarasota
Edward A. Bailey, Vice Chair from 9-25-18	Manatee
Peter R. Logan, Vice Chair through 9-24-18 <sup>a</sup>	Manatee
Jaymie Carter	Manatee
Dominic DiMaio	Manatee
Richard Dorfman	Sarasota
John Horne	Manatee
Tracy Knight	Sarasota
Rod P. Thomson	Sarasota

<sup>a</sup> Trustee resigned 9-24-18, and Trustee position vacant through 6-30-19.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Svetlana V. Izmailova, CPA, and the audit was supervised by Rachel P. Sellers, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at [jaimehoelscher@aud.state.fl.us](mailto:jaimehoelscher@aud.state.fl.us) or by telephone at (850) 412-2868.

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## SUMMARY

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### SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of State College of Florida, Manatee-Sarasota (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, issued by the Comptroller General of the United States.

### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether State College of Florida, Manatee-Sarasota and its officers with administrative and stewardship responsibilities for College operations had:

- Presented the College's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements; and
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements.

The scope of this audit included an examination of the College's basic financial statements as of and for the fiscal year ended June 30, 2019. We obtained an understanding of the College's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

### AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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Tallahassee, Florida 32399-1450



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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of State College of Florida, Manatee-Sarasota, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit, which represent 100 percent of the transactions and account balances of the discretely presented component unit columns. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the

assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of State College of Florida, Manatee-Sarasota and of its discretely presented component unit as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matter***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 4, 2020, on our consideration of the State College of Florida, Manatee-Sarasota's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules,

regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS.** The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State College of Florida, Manatee-Sarasota's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 4, 2020

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2019, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2019, and June 30, 2018.

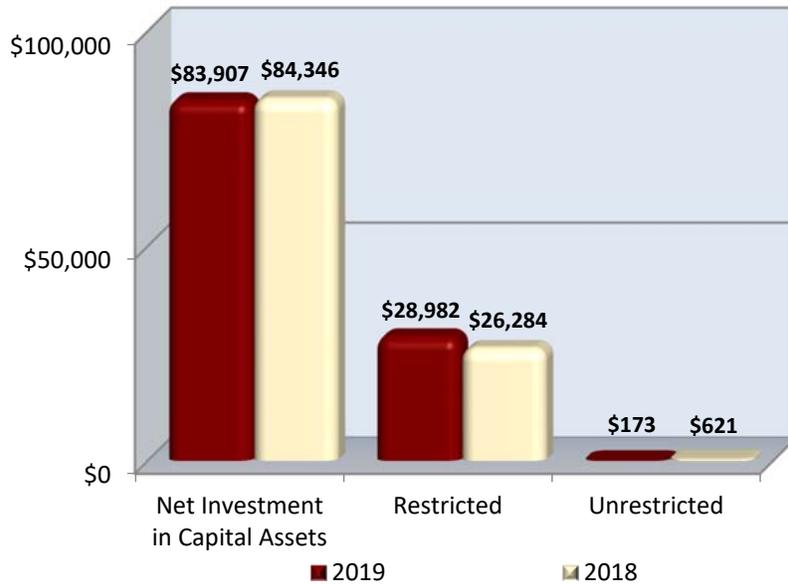
### FINANCIAL HIGHLIGHTS

The College's assets and deferred outflows of resources totaled \$148.3 million at June 30, 2019. This balance reflects a \$3.2 million, or 2.2 percent increase as compared to the 2017-18 fiscal year, resulting mainly from an increase in Public Education Capital Outlay appropriations for the renovation of the Science Building and an increase in the deferred outflow of resources for pensions. While assets and deferred outflows of resources grew, liabilities and deferred inflows of resources also increased by \$1.4 million, or 4.1 percent, totaling \$35.2 million at June 30, 2019, resulting from an increase in deferred inflows of resources for pensions, and an increase in the College's net pension liability. As a result, the College's net position increased by \$1.8 million, resulting in a year-end balance of \$113.1 million.

The College's operating revenues totaled \$19.9 million for the 2018-19 fiscal year, representing a 3.9 percent increase compared to the 2017-18 fiscal year due mainly to a \$0.4 million increase in Federal grants and a \$0.2 million increase in auxiliary enterprises revenues. Operating expenses totaled \$71.7 million for the 2018-19 fiscal year, representing an increase of 0.3 percent as compared to the 2017-18 fiscal year.

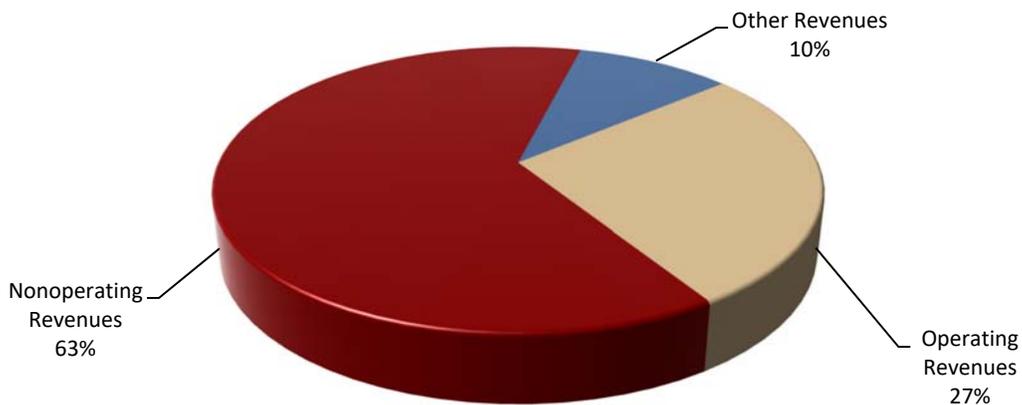
Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2019, and June 30, 2018, is shown in the following graph:

**Net Position  
(In Thousands)**



The following chart provides a graphical presentation of College revenues by category for the 2018-19 fiscal year:

**Total Revenues  
2018-19 Fiscal Year**



**OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to Governmental Accounting Standards Board (GASB) Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the College and its component unit, State College of Florida Foundation, Inc. (Foundation). Based on the application of the criteria for determining component units, the Foundation is included within the College reporting entity as a discretely presented component unit.

Information regarding this component unit is presented in the notes to financial statements. This MD&A focuses on the College, excluding the discretely presented component unit.

### **The Statement of Net Position**

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College's financial condition.

The following summarizes the College's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

#### **Condensed Statement of Net Position at June 30**

(In Thousands)

	2019	2018
<b>Assets</b>		
Current Assets	\$ 35,395	\$ 32,026
Capital Assets, Net	83,907	84,366
Other Noncurrent Assets	19,344	19,473
<b>Total Assets</b>	<b>138,646</b>	<b>135,865</b>
<b>Deferred Outflows of Resources</b>	<b>9,632</b>	<b>9,207</b>
<b>Liabilities</b>		
Current Liabilities	6,273	6,510
Noncurrent Liabilities	26,255	25,355
<b>Total Liabilities</b>	<b>32,528</b>	<b>31,865</b>
<b>Deferred Inflows of Resources</b>	<b>2,688</b>	<b>1,956</b>
<b>Net Position</b>		
Net Investment in Capital Assets	83,907	84,346
Restricted	28,982	26,284
Unrestricted	173	621
<b>Total Net Position</b>	<b>\$ 113,062</b>	<b>\$ 111,251</b>

The increase of \$2.8 million in the College's total assets is primarily due to the Public Education Capital Outlay appropriation for the Science Building Renovation which increased Due from Governmental Agencies by \$2.5 million. The increase of \$0.7 million in the College's total liabilities is primarily due to an increase in the College's net pension liability. The above mentioned changes caused an increase of \$1.8 million in total net position.

## **The Statement of Revenues, Expenses, and Changes in Net Position**

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the College's activity for the 2018-19 and 2017-18 fiscal years:

### **Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years**

(In Thousands)

	<b>2018-19</b>	<b>2017-18</b>
Operating Revenues	\$ 19,931	\$ 19,178
Less, Operating Expenses	71,694	71,496
<b>Operating Loss</b>	(51,763)	(52,318)
Net Nonoperating Revenues	46,283	47,256
<b>Loss Before Other Revenues</b>	(5,480)	(5,062)
Other Revenues	7,291	4,114
<b>Net Increase (Decrease) In Net Position</b>	1,811	(948)
Net Position, Beginning of Year	111,251	113,551
Adjustment to Beginning Net Position (1)	-	(1,352)
<b>Net Position, Beginning of Year, as Restated</b>	111,251	112,199
<b>Net Position, End of Year</b>	<b>\$ 113,062</b>	<b>\$ 111,251</b>

(1) For the 2017-18 fiscal year, the College's beginning net position was decreased due to implementation of GASB Statement No. 75.

## **Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

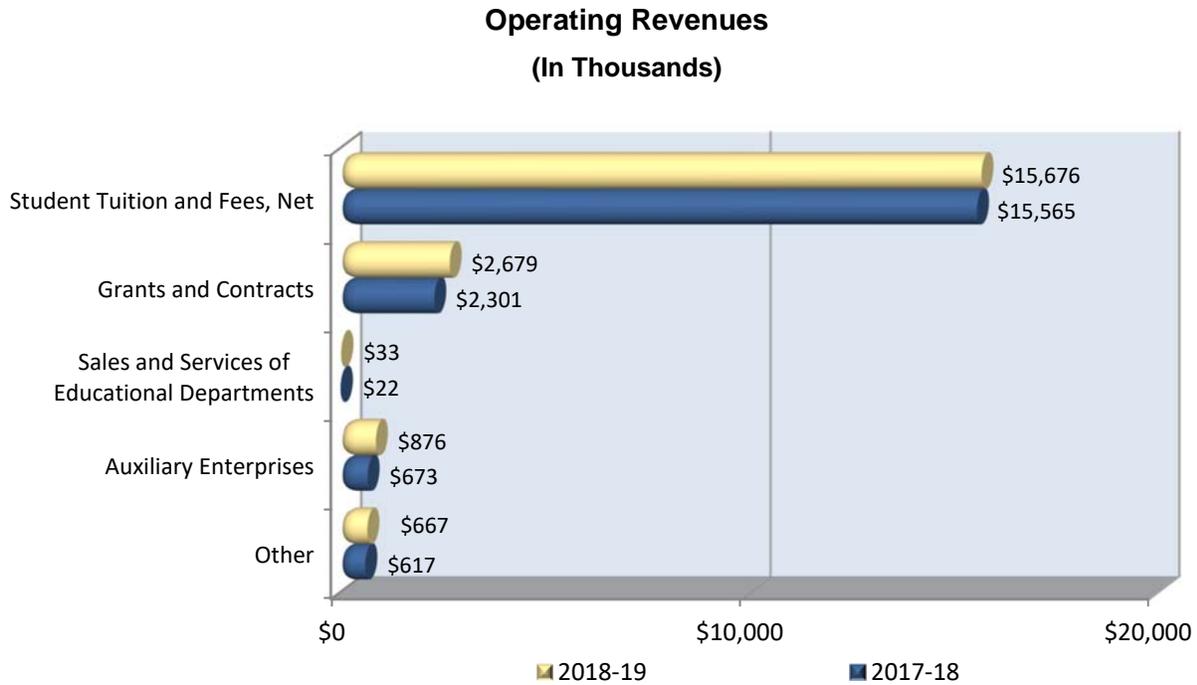
The following summarizes the operating revenues by source that were used to fund operating activities for the 2018-19 and 2017-18 fiscal years:

### **Operating Revenues For the Fiscal Years**

(In Thousands)

	<b>2018-19</b>	<b>2017-18</b>
Student Tuition and Fees, Net	\$ 15,676	\$ 15,565
Grants and Contracts	2,679	2,301
Sales and Services of Educational Departments	33	22
Auxiliary Enterprises	876	673
Other	667	617
<b>Total Operating Revenues</b>	<b>\$ 19,931</b>	<b>\$ 19,178</b>

The following chart presents the College's operating revenues for the 2018-19 and 2017-18 fiscal years:



College operating revenue changes were the result of the following factors:

- Grants and contracts increased \$0.4 million, primarily due to an increase in Federal grants.
- Auxiliary enterprises operations increased \$0.2 million, primarily due to an increase in rent and security expenses charged to the State College of Florida Collegiate School on the Bradenton campus.

**Operating Expenses**

Expenses are categorized as operating or nonoperating. The majority of the College's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2018-19 and 2017-18 fiscal years:

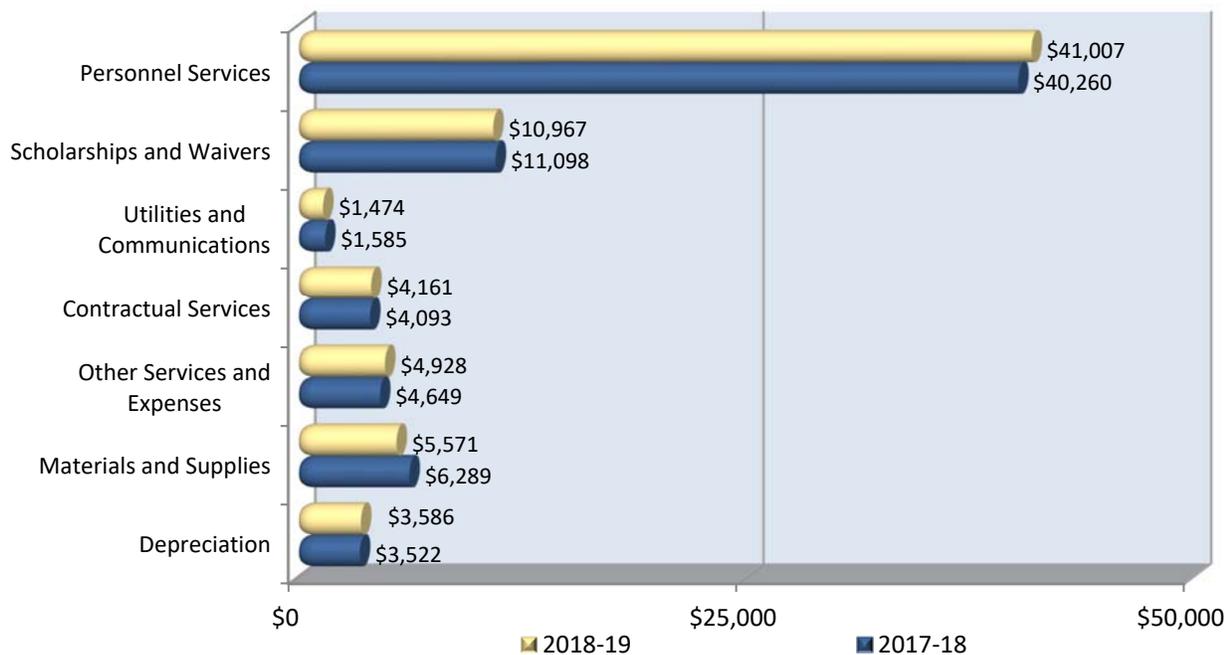
## Operating Expenses For the Fiscal Years

(In Thousands)

	2018-19	2017-18
Personnel Services	\$ 41,007	\$ 40,260
Scholarships and Waivers	10,967	11,098
Utilities and Communications	1,474	1,585
Contractual Services	4,161	4,093
Other Services and Expenses	4,928	4,649
Materials and Supplies	5,571	6,289
Depreciation	3,586	3,522
<b>Total Operating Expenses</b>	<b>\$ 71,694</b>	<b>\$ 71,496</b>

The following chart presents the College's operating expenses for the 2018-19 and 2017-18 fiscal years:

### Operating Expenses (In Thousands)



For 2018-19, College operating expenses increased \$0.2 million over 2017-18, however none of the fluctuations were significant.

### **Nonoperating Revenues and Expenses**

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College's nonoperating revenues and expenses for the 2018-19 and 2017-18 fiscal years:

**Nonoperating Revenues (Expenses)  
For the Fiscal Years  
(In Thousands)**

	<b>2018-19</b>	<b>2017-18</b>
State Noncapital Appropriations	\$ 25,239	\$ 26,361
Federal and State Student Financial Aid	15,220	16,161
Gifts and Grants	4,893	4,153
Investment Income	931	581
Gain on Disposal of Capital Assets	1	-
Interest on Capital Asset-Related Debt	(1)	-
<b>Net Nonoperating Revenues</b>	<b>\$ 46,283</b>	<b>\$ 47,256</b>

When compared to the prior fiscal year, College net nonoperating revenue decreased by \$1 million, or 2.1 percent. The change in revenues was primarily due to decreases in State Noncapital Appropriations of recurring Florida State College Program Fund general revenue appropriations and discontinuance of non-recurring appropriations ending June 2018.

**Other Revenues**

This category is composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues for the 2018-19 and 2017-18 fiscal years:

**Other Revenues  
For the Fiscal Years  
(In Thousands)**

	<b>2018-19</b>	<b>2017-18</b>
State Capital Appropriations	\$ 5,238	\$ 1,475
Capital Grants, Contracts, Gifts, and Fees	2,053	2,639
<b>Total</b>	<b>\$ 7,291</b>	<b>\$ 4,114</b>

State Capital Appropriations primarily increased by \$3.8 million as a result of a one-time increase in Public Education Capital Outlay appropriations funding in the 2018-19 fiscal year for the renovation of the Science Building on the Bradenton campus.

**The Statement of Cash Flows**

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College's cash flows for the 2018-19 and 2017-18 fiscal years:

**Condensed Statement of Cash Flows  
For the Fiscal Years  
(In Thousands)**

	<u>2018-19</u>	<u>2017-18</u>
Cash Provided (Used) by:		
Operating Activities	\$ (46,680)	\$ (48,467)
Noncapital Financing Activities	45,369	47,023
Capital and Related Financing Activities	1,288	1,521
Investing Activities	931	580
	<hr/>	<hr/>
<b>Net Increase in Cash and Cash Equivalents</b>	908	657
Cash and Cash Equivalents, Beginning of Year	43,656	42,999
	<hr/>	<hr/>
<b>Cash and Cash Equivalents, End of Year</b>	<u>\$ 44,564</u>	<u>\$ 43,656</u>

Major sources of funds came from State noncapital appropriations (\$25.2 million), State capital appropriations (\$2.5 million), Federal and State Student Financial Aid (\$15.1 million), net student tuition and fees (\$15.3 million), grants and contracts (\$3.5 million) and noncapital gifts and grants (\$4.9 million). Major uses of funds were for payments to employees and for employee benefits (\$39.8 million), purchases of capital assets (\$3 million), payments for scholarships (\$11 million), and payments to suppliers (\$14.8 million).

Changes in cash and cash equivalents were the result of the following factors:

- The \$1.8 million decrease in cash used by operating activities is primarily the result of a \$1.9 million increase in grants and contracts which is mainly due to a \$0.4 million increase in Federal grants and a \$1.3 million increase in the Foundation cash collected over the prior year.
- The \$1.7 million decrease in cash provided by noncapital financing activities is primarily the result of \$1.1 million decrease in State noncapital appropriations, a \$1.3 million decrease in Federal and State Student Financial Aid, and a \$0.7 million increase in noncapital gifts and grants.

<b>CAPITAL ASSETS AND CAPITAL EXPENSES AND COMMITMENTS</b>
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**Capital Assets**

At June 30, 2019, the College had \$154 million in capital assets, less accumulated depreciation of \$70.1 million, for net capital assets of \$83.9 million. Depreciation charges for the current fiscal year totaled \$3.6 million. The following table summarizes the College's capital assets, net of accumulated depreciation, at June 30:

## Capital Assets, Net at June 30

(In Thousands)

	<u>2019</u>	<u>2018</u>
Land	\$ 4,757	\$ 4,644
Artwork/Artifacts	40	40
Construction in Progress	15,973	15,249
Buildings	58,011	59,641
Other Structures and Improvements	2,853	2,805
Furniture, Machinery, and Equipment	2,263	1,957
Assets Under Capital Leases	10	30
<b>Capital Assets, Net</b>	<b><u>\$ 83,907</u></b>	<b><u>\$ 84,366</u></b>

Additional information about the College's capital assets is presented in the notes to financial statements.

### **Capital Expenses and Commitments**

Major capital expenses through June 30, 2019, were incurred on the new Library and Learning Center – Bradenton Campus (\$15.2 million). The College's construction commitments at June 30, 2019, are as follows:

	<u>Amount</u> <u>(In Thousands)</u>
Total Committed	\$ 17,893
Completed to Date	<u>15,973</u>
<b>Balance Committed</b>	<b><u>\$ 1,920</u></b>

Additional information about the College's construction commitments is presented in the notes to financial statements.

### ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The College's economic condition is closely tied to that of the State of Florida. Because of limited economic growth and increased demand for State resources, only a modest increase in State funding is anticipated in the 2019-20 fiscal year. In response to a desire to keep a college education affordable for students, the Board of Trustees did not increase the tuition rate for the 2019-20 fiscal year. The College has adjusted its 2019-20 financial and capital plans to accommodate this decision.

### REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Vice President for Finance and Administrative Services, State College of Florida, Manatee-Sarasota, 5840 26<sup>th</sup> Street West, Bradenton, Florida 34207.

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# BASIC FINANCIAL STATEMENTS

**STATE COLLEGE OF FLORIDA, MANATEE-SARASOTA**  
**A Component Unit of the State of Florida**  
**Statement of Net Position**

June 30, 2019

	<u>College</u>	<u>Component Unit</u>
<b>ASSETS</b>		
Current Assets:		
Cash and Cash Equivalents	\$ 18,079,321	\$ 965,907
Restricted Cash and Cash Equivalents	7,164,510	-
Accounts Receivable, Net	2,578,488	-
Due from Other Governmental Agencies	6,764,308	-
Due from Component Unit	48,724	-
Inventories	17,249	-
Prepaid Expenses and Deposits	742,474	42,184
<b>Total Current Assets</b>	<u>35,395,074</u>	<u>1,008,091</u>
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	19,320,572	-
Investments	-	61,011,284
Prepaid Expenses	19,000	-
Depreciable Capital Assets, Net	63,137,216	-
Nondepreciable Capital Assets	20,769,968	-
Other Assets	4,306	2,686,036
<b>Total Noncurrent Assets</b>	<u>103,251,062</u>	<u>63,697,320</u>
<b>TOTAL ASSETS</b>	<u>138,646,136</u>	<u>64,705,411</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	119,605	-
Pensions	9,512,561	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>9,632,166</u>	<u>-</u>
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	1,976,749	109,668
Salaries and Payroll Taxes Payable	3,001,950	-
Retainage Payable	123,262	-
Due to Other Governmental Agencies	100	-
Due to Component Unit/College	1,350	117,347
Unearned Revenue	244,554	97,330
Deposits Held for Others	452,406	-
Long-Term Liabilities - Current Portion:		
Special Termination Benefits Payable	106,925	-
Compensated Absences Payable	60,614	-
Other Postemployment Benefits Payable	119,605	-
Net Pension Liability	185,221	-
<b>Total Current Liabilities</b>	<u>6,272,736</u>	<u>324,345</u>

	<u>College</u>	<u>Component Unit</u>
<b>LIABILITIES (Continued)</b>		
Noncurrent Liabilities:		
Special Termination Benefits Payable	156,027	-
Compensated Absences Payable	2,717,013	-
Other Postemployment Benefits Payable	1,409,983	-
Net Pension Liability	<u>21,971,894</u>	<u>-</u>
<b>Total Noncurrent Liabilities</b>	<u>26,254,917</u>	<u>-</u>
<b>TOTAL LIABILITIES</b>	<u>32,527,653</u>	<u>324,345</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	72,819	-
Pensions	<u>2,616,046</u>	<u>-</u>
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>2,688,865</u>	<u>-</u>
<b>NET POSITION</b>		
Investment in Capital Assets	83,907,184	-
Restricted:		
Nonexpendable:		
Endowment	-	12,188,876
Expendable:		
Endowment	-	32,466,302
Grants and Loans	3,382,908	-
Scholarships	121,020	9,520,565
Capital Projects	25,478,198	-
Unrestricted	<u>172,474</u>	<u>10,205,323</u>
<b>TOTAL NET POSITION</b>	<u>\$ 113,061,784</u>	<u>\$ 64,381,066</u>

The accompanying notes to financial statements are an integral part of this statement.

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**STATE COLLEGE OF FLORIDA, MANATEE-SARASOTA**  
**A Component Unit of the State of Florida**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2019**

	<u>College</u>	<u>Component Unit</u>
<b>REVENUES</b>		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship Allowances of \$5,778,058	\$ 15,675,962	\$ -
Federal Grants and Contracts	1,500,135	-
State and Local Grants and Contracts	321,582	-
Nongovernmental Grants and Contracts	857,080	2,410,721
Sales and Services of Educational Departments	32,675	-
Auxiliary Enterprises	876,087	-
Other Operating Revenues	667,381	767,740
<b>Total Operating Revenues</b>	<b>19,930,902</b>	<b>3,178,461</b>
<b>EXPENSES</b>		
Operating Expenses:		
Personnel Services	41,006,611	675,228
Scholarships and Waivers	10,966,813	1,669,334
Utilities and Communications	1,474,152	-
Contractual Services	4,161,125	109,492
Other Services and Expenses	4,928,270	1,528,986
Materials and Supplies	5,570,689	36,791
Depreciation	3,585,967	-
<b>Total Operating Expenses</b>	<b>71,693,627</b>	<b>4,019,831</b>
<b>Operating Loss</b>	<b>(51,762,725)</b>	<b>(841,370)</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State Noncapital Appropriations	25,239,166	-
Federal and State Student Financial Aid	15,219,787	-
Gifts and Grants	4,892,512	-
Investment Income	930,913	4,411,782
Gain on Disposal of Capital Assets	1,137	-
Interest on Capital Asset-Related Debt	(995)	-
Other Nonoperating Expenses	-	3,066
<b>Net Nonoperating Revenues</b>	<b>46,282,520</b>	<b>4,414,848</b>
<b>Income (Loss) Before Other Revenues</b>	<b>(5,480,205)</b>	<b>3,573,478</b>
State Capital Appropriations	5,237,819	-
Capital Grants, Contracts, Gifts, and Fees	2,053,557	-
<b>Total Other Revenues</b>	<b>7,291,376</b>	<b>-</b>
<b>Increase in Net Position</b>	<b>1,811,171</b>	<b>3,573,478</b>
Net Position, Beginning of Year	111,250,613	60,807,588
<b>Net Position, End of Year</b>	<b>\$ 113,061,784</b>	<b>\$ 64,381,066</b>

The accompanying notes to financial statements are an integral part of this statement.

**STATE COLLEGE OF FLORIDA, MANATEE-SARASOTA**  
**A Component Unit of the State of Florida**  
**Statement of Cash Flows**

**For the Fiscal Year Ended June 30, 2019**

	<b>College</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Student Tuition and Fees, Net	\$ 15,312,211
Grants and Contracts	3,452,339
Payments to Suppliers	(14,848,802)
Payments for Utilities and Communications	(1,474,152)
Payments to Employees	(31,151,877)
Payments for Employee Benefits	(8,686,604)
Payments for Scholarships	(10,966,813)
Auxiliary Enterprises	865,232
Sales and Services of Educational Departments	32,675
Other Receipts	785,515
	<b>(46,680,276)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State Noncapital Appropriations	25,239,166
Federal and State Student Financial Aid	15,128,844
Federal Direct Loan Program Receipts	6,056,462
Federal Direct Loan Program Disbursements	(5,947,685)
Gifts and Grants	4,892,512
	<b>45,369,299</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
State Capital Appropriations	2,538,907
Capital Grants and Gifts	1,764,072
Purchases of Capital Assets	(2,993,851)
Interest Paid on Capital-Asset Related Debt	(995)
Note Repayments	(19,931)
	<b>1,288,202</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Investment Income	930,913
	<b>930,913</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>908,138</b>
Cash and Cash Equivalents, Beginning of Year	43,656,265
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 44,564,403</b>

	<u>College</u>
<b>RECONCILIATION OF OPERATING LOSS</b>	
<b>TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (51,762,725)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	3,585,967
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	(394,460)
Due from Other Governmental Agencies	46,203
Due to Other Governmental Agencies	(1,130)
Due from Component Unit	684,349
Inventories	1,231
Prepaid Expenses	12,330
Other Assets	(630)
Accounts Payable	(162,606)
Salaries and Payroll Taxes Payable	(446)
Unearned Revenue	23,034
Deposits Held for Others	119,893
Special Termination Benefits Payable	(31,298)
Compensated Absences Payable	31,691
Other Postemployment Benefits Payable	(24,529)
Net Pension Liability	885,513
Deferred Outflows of Resources Related to Other Postemployment Benefits	8,364
Deferred Inflows of Resources Related to Other Postemployment Benefits	20,037
Deferred Outflows of Resources Related to Pensions	(433,981)
Deferred Inflows of Resources Related to Pensions	712,917
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	<u><u>\$ (46,680,276)</u></u>

**SUPPLEMENTAL DISCLOSURE OF NONCASH CAPITAL  
FINANCING ACTIVITIES**

Donation of capital assets were recognized on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ 289,485
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The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **1. Summary of Significant Accounting Policies**

**Reporting Entity.** The governing body of State College of Florida, Manatee-Sarasota, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of nine members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves Manatee and Sarasota Counties.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Comprehensive Annual Financial Report by discrete presentation.

**Discretely Presented Component Unit.** Based on the application of the criteria for determining component units, the State College of Florida Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public at the College. The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended September 30, 2018.

**Basis of Presentation.** The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Measurement Focus and Basis of Accounting.** Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component unit uses the economic resources measurement focus and the accrual basis of accounting, and follows FASB standards of accounting and financial reporting for not-for-profit organizations.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, and investment income (net of unrealized gains or losses on investments). Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is actually paid by the student or the third party making payment on behalf of the student. The College computes its scholarship allowances by determining through its accounting records, the cash payments to students.

To the extent that these resources are used to pay student charges, the College records a scholarship allowance against tuition and fee revenue.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

**Cash and Cash Equivalents.** The amount reported as cash and cash equivalents consists of cash on hand, cash in demand accounts, a money market fund, and cash placed with the State Board of Administration (SBA) Florida PRIME investment pool. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the SBA Florida PRIME investment pool to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2019, the College reported as cash equivalents \$34,747,490 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College's investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAM by Standard & Poor's and had a weighted-average days to maturity (WAM) of 28 days as of June 30, 2019. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at amortized cost. Section 218.409(8)(a), Florida Statutes, provides that "the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2019, there were no redemption fees or maximum transaction

amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

**Capital Assets.** College capital assets consist of land, artwork and artifacts, construction in progress, buildings, other structures and improvements, furniture, machinery, and equipment, and assets under capital leases. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for tangible personal property and \$25,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:
  - Computer Equipment – 3 years
  - Vehicles, Office Machines, and Educational Equipment – 5 years
  - Furniture – 7 years
  - Portables – 10 years
- Assets Under Capital Lease – 3 years

**Noncurrent Liabilities.** Noncurrent liabilities include special termination benefits payable, compensated absences payable, other postemployment benefits payable, and net pension liabilities that are not scheduled to be paid within the next fiscal year.

**Pensions.** For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

## **2. Deficit Net Position in Individual Funds**

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, OPEB payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (6,344,393)
Auxiliary Funds	6,516,867
<b>Total</b>	<b>\$ 172,474</b>

### 3. Component Unit Investments

The College's component unit (Foundation) categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. As of September 30, 2018, investments held by the Foundation are reported at fair value as follows:

Investments by fair value level	Amount	<u>Fair Value Measurements Using</u>		
		<u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u>	<u>Significant Other Observable Inputs (Level 2)</u>	<u>Significant Unobservable Inputs (Level 3)</u>
United States Treasury Securities	\$ 258,178	\$ 258,178	\$ -	\$ -
Obligations of United States Government				
Agencies and Instrumentalities	667,610	667,610	-	-
Bonds and Notes	1,053,488	1,053,488	-	-
Stocks and Other Equity Securities	3,245,685	3,245,685	-	-
Alternative Investments	11,065,323	-	-	11,065,323
Mutual Funds:				
Domestic Equities	18,880,075	18,880,075	-	-
International Equities	14,073,116	14,073,116	-	-
Bonds and Notes	11,767,809	11,767,809	-	-
<b>Total investments by fair value level</b>	<b>\$ 61,011,284</b>	<b>\$ 49,945,961</b>	<b>\$ -</b>	<b>\$ 11,065,323</b>

### 4. Accounts Receivable

Accounts receivable represent amounts for student fee deferrals, various student services provided by the College, and contract and grant reimbursements due from third parties. The accounts receivable are reported net of a \$340,000 allowance for doubtful accounts.

### 5. Due From Other Governmental Agencies

The amount due from other governmental agencies primarily consists of \$6,032,025 of Public Education Capital Outlay allocations due from the State for construction of College facilities, \$255,220 for dual enrollment contracts from county school districts, \$195,789 for various Federal and State operating grants, and \$184,032 for Federal Pell Grants and Supplemental Educational Opportunity Grants.

## 6. Due From and To Component Unit/College

The \$48,724 amount reported due from component unit consists of amounts owed to the College by the Foundation for scholarships, student aid, and reimbursements. The \$1,350 reported as due to component unit consists of amounts owed by the College to the Foundation for unspent private grant funds. The College's financial statements are reported for the fiscal year ended June 30, 2019. The College's component unit financial statements are reported for the fiscal year ended September 30, 2018. Accordingly, amounts reported by the College as due from and to component unit on the statement of net position do not agree with amounts reported by the component unit as due from and to the College.

## 7. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2019, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:				
Land	\$ 4,644,240	\$ 112,629	\$ -	\$ 4,756,869
Artwork/Artifacts	39,661	-	-	39,661
Construction in Progress	15,248,847	2,009,169	1,284,578	15,973,438
<b>Total Nondepreciable Capital Assets</b>	<b>\$ 19,932,748</b>	<b>\$ 2,121,798</b>	<b>\$ 1,284,578</b>	<b>\$ 20,769,968</b>
Depreciable Capital Assets:				
Buildings	\$ 98,706,201	\$ 602,819	\$ -	\$ 99,309,020
Other Structures and Improvements	22,896,955	681,760	-	23,578,715
Furniture, Machinery, and Equipment	9,766,635	1,030,244	511,893	10,284,986
Assets Under Capital Lease	59,840	-	-	59,840
<b>Total Depreciable Capital Assets</b>	<b>131,429,631</b>	<b>2,314,823</b>	<b>511,893</b>	<b>133,232,561</b>
Less, Accumulated Depreciation:				
Buildings	39,064,938	2,232,794	-	41,297,732
Other Structures and Improvements	20,091,593	634,372	-	20,725,965
Furniture, Machinery, and Equipment	7,809,957	698,854	487,030	8,021,781
Assets Under Capital Lease	29,920	19,947	-	49,867
<b>Total Accumulated Depreciation</b>	<b>66,996,408</b>	<b>3,585,967</b>	<b>487,030</b>	<b>70,095,345</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 64,433,223</b>	<b>\$ (1,271,144)</b>	<b>\$ 24,863</b>	<b>\$ 63,137,216</b>

## 8. Unearned Revenue

Unearned revenue at June 30, 2019, includes grants and contracts, and student tuition and fees received prior to fiscal year end related to subsequent accounting periods. As of June 30, 2019, the College reported the following amounts as unearned revenue:

<u>Description</u>	<u>Amount</u>
Grants and Contracts	\$ 162,099
Student Tuition and Fees	82,455
<b>Total Unearned Revenue</b>	<b>\$ 244,554</b>

## 9. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2019, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Note Payable	\$ 19,931	\$ -	\$ 19,931	\$ -	\$ -
Special Termination Benefits Payable	294,250	162,321	193,619	262,952	106,925
Compensated Absences Payable	2,745,935	578,172	546,480	2,777,627	60,614
Other Postemployment Benefits Payable	1,554,117	133,527	158,056	1,529,588	119,605
Net Pension Liability	21,271,602	11,752,350	10,866,837	22,157,115	185,221
<b>Total Long-Term Liabilities</b>	<b>\$ 25,885,835</b>	<b>\$ 12,626,370</b>	<b>\$ 11,784,923</b>	<b>\$ 26,727,282</b>	<b>\$ 472,365</b>

**Special Termination Benefits Payable.** On March 17, 1993, the Board of Trustees established the Retirement Incentive Program (Program) whereby employees meeting certain eligibility guidelines could receive benefits under the Program. For qualifying employees, the Program provides payment of 100 percent of the hospitalization coverage (or 100 percent Medicare Supplement) for a period of 5 years, payments for \$5,000 Retiree Group Life through age 69, and 2.5 percent accumulated sick leave for every year of creditable service beyond 10 years, to a maximum of 20 additional years. The College recognized a Retirement Incentive Program payable of \$363 as of June 30, 2019, for 1 participant who gave notice to retire under the Retirement Incentive Program. The Program terminated on June 30, 2006. Any otherwise eligible employee as of that date must have retired no later than June 30, 2006, to participate.

On September 21, 2005, the Board of Trustees established the Retirement Enhancement Program (Program) whereby employees meeting certain eligibility guidelines could receive benefits under the Program. For qualifying employees hired prior to October 1, 2005, the Program provides payment of hospitalization coverage (or equivalent Medicare Supplement) at the rate in effect on January 1, 2006, for a period of 5 years, payments for \$5,000 Retiree Group Life for a period of 5 years, and 2.5 percent of accumulated sick leave for every year of creditable service beyond 10 years, to a maximum of 20 additional years. For new qualifying employees hired on or after October 1, 2005, the Program provides for payment of hospitalization coverage (or equivalent Medicare Supplement) at a rate in effect on January 1, 2006, for a period of 3 years, payment of \$5,000 Retiree Group Life for a period of 3 years, and the standard sick leave payout per College rule. The College recognized a Retirement Enhancement Program payable of \$262,589 at June 30, 2019, for 42 employees who gave notice to retire under the Retirement Enhancement Program.

**Compensated Absences Payable.** College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2019, the estimated liability for compensated absences, which includes the College's share of the Florida Retirement System and FICA contributions, totaled \$2,777,627. The current portion of the compensated

absences liability, \$60,614, is the amount expected to be paid in the coming fiscal year and represents the average amount for the last fifteen years of leave paid out to total accrued leave liability.

**Other Postemployment Benefits Payable.** The College follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for other postemployment benefits administered by the Florida College System Risk Management Consortium (Consortium).

***General Information about the OPEB Plan***

*Plan Description.* The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the Consortium that provides OPEB for all employees who satisfy the College’s retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College’s health and hospitalization plan for medical, prescription drug, and life insurance coverage. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. The OPEB Plan contribution requirements and benefit terms of the College and the OPEB Plan members are established and may be amended by action from the Board. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

*Benefits Provided.* The OPEB Plan provides healthcare and life insurance benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above. For qualifying employees hired prior to October 1, 2005, the Program provides payment of hospitalization coverage (or equivalent Medicare Supplement) at the rate in effect on January 1, 2006, for a period of 5 years, payments for \$5,000 Retiree Group Life for a period of 5 years, and 2.5 percent of accumulated sick leave for every year of creditable service beyond 10 years, to a maximum of 20 additional years. For new qualifying employees hired on or after October 1, 2005, the Program provides for payment of hospitalization coverage (or equivalent Medicare Supplement) at a rate in effect on January 1, 2006, for a period of 3 years, payment of \$5,000 Retiree Group Life for a period of 3 years, and the standard sick leave payout per College rule.

*Employees Covered by Benefit Terms.* At June 30, 2017, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	52
Inactive Employees Entitled to But Not Yet Receiving Benefits	17
Active Employees	431
<b>Total</b>	<u><u>500</u></u>

### **Total OPEB Liability**

The College's total OPEB liability of \$1,529,588 was measured as of June 30, 2018, and was determined by an actuarial valuation roll forward as of June 30, 2017.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2017, actuarial valuation as of June 30, 2018 measurement date, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.60 percent
Real Wage Growth	0.65 percent
Wage Inflation	3.25 percent
Salary increases, including wage inflation	
Regular Employees	4.00-7.80 percent
Senior Management	4.70-7.10 percent
Discount rate	
Prior Measurement Date	3.56 percent
Measurement Date	3.87 percent
Healthcare cost trend rates	
Pre-Medicare	7.50 percent for 2017, decreasing to an ultimate rate of 5.00 percent for 2023
Medicare	5.50 percent for 2017, decreasing to an ultimate rate of 5.00 percent by 2020

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the RP-2014 mortality tables, with adjustments for FRS experience and generational mortality improvements using Scale MP-2014.

The demographic actuarial assumptions for retirement, disability incidence, and withdrawal used in the June 30, 2017, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013, adopted by the FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017, valuation were based on a review of recent plan experience done concurrently with the June 30, 2017, valuation.

### **Changes in the Total OPEB Liability**

	<b>Amount</b>
<b>Balance at 6/30/18</b>	<u>\$ 1,554,117</u>
<b>Changes for the year:</b>	
Service Cost at the end of the year (1)	80,458
Interest	53,069
Changes in Assumptions or Other Inputs	(30,087)
Benefit Payments	<u>(127,969)</u>
<b>Net Changes</b>	<u>(24,529)</u>
<b>Balance at 6/30/19</b>	<u><u>\$ 1,529,588</u></u>

(1) Service cost includes interest for the year.

Changes of assumptions and other inputs reflect a change in the discount rate from 3.56 percent in 2017 to 3.87 percent in 2018.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following table presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.87 percent) or 1 percentage point higher (4.87 percent) than the current rate:

	<u>1% Decrease (2.87%)</u>	<u>Current Discount Rate (3.87%)</u>	<u>1% Increase (4.87%)</u>
Total OPEB liability	\$1,631,468	\$1,529,588	\$1,440,317

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.* The following table presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rate</u>	<u>1% Increase</u>
Total OPEB liability	\$1,462,135	\$1,529,588	\$1,619,466

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the fiscal year ended June 30, 2019, the College recognized OPEB expense of \$123,477. At June 30, 2019, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 2,375
Change of assumptions or other inputs	-	70,444
Transactions subsequent to the measurement date	119,605	-
<b>Total</b>	<u>\$ 119,605</u>	<u>\$ 72,819</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$119,605 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2020	\$ (10,050)
2021	(10,050)
2022	(10,050)
2023	(10,050)
2024	(10,050)
Thereafter	(22,569)
<b>Total</b>	<b>\$ (72,819)</b>

**Net Pension Liability.** As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2019, the College's proportionate share of the net pension liabilities totaled \$22,157,115. Note 10. includes a complete discussion of defined benefit pension plans.

## 10. Retirement Plans – Defined Benefit Pension Plans

### **General Information about the Florida Retirement System (FRS)**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees of State colleges. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The College's FRS and HIS pension expense totaled \$3,054,086 for the fiscal year ended June 30, 2019.

## **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>% Value</u>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Senior Management Service Class</b>	<b>2.00</b>

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

*Contributions.* The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2018-19 fiscal year were:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	8.26
FRS, Senior Management Service	3.00	24.06
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	14.03
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the Plan totaled \$1,503,872 for the fiscal year ended June 30, 2019.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2019, the College reported a liability of \$14,589,960 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The College's proportionate share of the net pension liability was based on the College's 2017-18 fiscal year contributions relative to the total 2017-18 fiscal year contributions of all participating members. At June 30, 2018, the College's proportionate share was

0.048438610 percent, which was an increase of 0.001880644 from its proportionate share measured as of June 30, 2017.

For the fiscal year ended June 30, 2019, the College recognized pension expense of \$2,507,099. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,235,989	\$ 44,861
Change of assumptions	4,767,290	-
Net difference between projected and actual earnings on FRS Plan investments	-	1,127,252
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	375,805	367,841
College FRS contributions subsequent to the measurement date	1,503,872	-
<b>Total</b>	<b>\$ 7,882,956</b>	<b>\$ 1,539,954</b>

The deferred outflows of resources totaling \$1,503,872, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2020	\$ 1,876,713
2021	1,232,337
2022	139,452
2023	866,959
2024	618,229
Thereafter	105,440
<b>Total</b>	<b>\$ 4,839,130</b>

*Actuarial Assumptions.* The total pension liability in the July 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	7.00 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

The actuarial assumptions used in the July 1, 2018, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u> (1)	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1%	2.9%	2.9%	1.8%
Fixed Income	18%	4.4%	4.3%	4.0%
Global Equity	54%	7.6%	6.3%	17.0%
Real Estate (Property)	11%	6.6%	6.0%	11.3%
Private Equity	10%	10.7%	7.8%	26.5%
Strategic Investments	6%	6.0%	5.7%	8.6%
<b>Total</b>	<u>100%</u>			
Assumed inflation - Mean			2.6%	1.9%

(1) As outlined in the Plan's investment policy.

*Discount Rate.* The discount rate used to measure the total pension liability was 7.00 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2018 valuation was updated from 7.10 percent to 7.00 percent.

*Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.00 percent) or 1 percentage point higher (8.00 percent) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
College's proportionate share of the net pension liability	\$26,627,290	\$14,589,960	\$4,592,247

*Pension Plan Fiduciary Net Position.* Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

*Payables to the Pension Plan.* At June 30, 2019, the College reported a payable of \$112,583 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2019.

## **HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

*Contributions.* The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2019, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College's contributions to the HIS Plan totaled \$396,888 for the fiscal year ended June 30, 2019.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2019, the College reported a net pension liability of \$7,567,155 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The College's proportionate share of the net pension liability was based on the College's 2017-18 fiscal year contributions relative to the total 2017-18 fiscal year contributions of all participating members. At June 30, 2018, the College's proportionate share was 0.071495416 percent, which was an increase of 0.001351902 from its proportionate share measured as of June 30, 2017.

For the fiscal year ended June 30, 2019, the College recognized pension expense of \$546,987. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Change of assumptions	\$ 841,560	\$ 800,063
Net difference between projected and actual earnings on HIS Plan investments	4,568	-
Differences between expected and actual experience	115,850	12,856
Changes in proportion and differences between College HIS contributions and proportionate share of HIS contributions	270,739	263,173
College contributions subsequent to the measurement date	396,888	-
<b>Total</b>	<b>\$ 1,629,605</b>	<b>\$ 1,076,092</b>

The deferred outflows of resources totaling \$396,888, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2020	\$ 88,040
2021	87,656
2022	75,232
2023	38,983
2024	(103,891)
Thereafter	(29,395)
<b>Total</b>	<b>\$ 156,625</b>

*Actuarial Assumptions.* The total pension liability at July 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary Increases	3.25 percent, average, including inflation
Municipal bond rate	3.87 percent

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

*Discount Rate.* The discount rate used to measure the total pension liability was 3.87 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate

selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2018 valuation was updated from 3.58 percent to 3.87 percent.

*Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 3.87 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.87 percent) or 1 percentage point higher (4.87 percent) than the current rate:

	<u>1% Decrease (2.87%)</u>	<u>Current Discount Rate (3.87%)</u>	<u>1% Increase (4.87%)</u>
College's proportionate share of the net pension liability	\$8,618,546	\$7,567,155	\$6,690,760

*Pension Plan Fiduciary Net Position.* Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

*Payables to the Pension Plan.* At June 30, 2019, the College reported a payable of \$29,704 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2019.

## **11. Retirement Plans – Defined Contribution Pension Plans**

**FRS Investment Plan.** The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2018-19 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	6.30
FRS, Senior Management Service	7.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2019, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College's Investment Plan pension expense totaled \$674,360 for the fiscal year ended June 30, 2019.

**State College System Optional Retirement Program.** Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes 5.15 percent of the participant's salary to the participant's account, 3.5 percent to cover the unfunded actuarial liability of the FRS pension plan, for a total of 8.65 percent, and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The College's contributions to the Program totaled \$209,004 and employee contributions totaled \$64,183 for the 2018-19 fiscal year.

**Senior Management Service Local Annuity Program.** Section 121.055(1)(b)2., Florida Statutes, and Florida Retirement System Rule 60S-1.0057, Florida Administrative Code, provide that local agency employees eligible for the FRS, Senior Management Service Class, may elect to withdraw from the FRS altogether and participate in a local annuity program. Pursuant thereto, the College established the Senior Management Service Class Local Annuity Program (Local Annuity Program). Employees in eligible positions are allowed to make an irrevocable election to participate in the Local Annuity Program, rather than the FRS.

The Local Annuity Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the employee. The College contributes 12.49 percent of the employee’s salary to the Local Annuity Program. Employees may make contributions toward the Local Annuity Program by way of salary reduction or by deduction of a percentage of the employee’s gross compensation not to exceed the percentage contributed by the employer.

The College’s contributions to the Local Annuity Program totaled \$35,000 for the 2018-19 fiscal year, and there were no employee contributions for the 2018-19 fiscal year.

## 12. Construction Commitments

The College’s construction commitments at June 30, 2019, were as follows:

<u>Project Description</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
New Library and Learning Center-Bradenton Campus	\$ 15,788,215	\$ 15,208,298	\$ 579,917
Other Projects (1)	2,105,537	765,140	1,340,397
<b>Total</b>	<b>\$ 17,893,752</b>	<b>\$ 15,973,438</b>	<b>\$ 1,920,314</b>

(1) Individual projects with a current balance committed of less than \$1 million at June 30, 2019.

## 13. Risk Management Programs

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and purchases excess insurance through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$100 million for property insurance. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile liability, workers’ compensation, health, life, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

## 14. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 23,178,752
Academic Support	3,302,734
Student Services	7,160,617
Institutional Support	14,791,531
Operation and Maintenance of Plant	8,191,573
Scholarships and Waivers	10,966,813
Depreciation	3,585,967
Auxiliary Enterprises	515,640
<b>Total Operating Expenses</b>	<b>\$ 71,693,627</b>

## 15. Current Unrestricted Funds

The Southern Association of Colleges and Schools, Commission on Colleges, which establishes the accreditation requirements for institutions of higher education, requires a disclosure of the financial position of unrestricted net position, exclusive of plant assets and plant-related debt, which represents the change in unrestricted net position. To meet this requirement, statements of net position and revenues, expenses, and changes in net position for the current unrestricted funds are presented as follows:

## Statement of Current Unrestricted Funds Net Position

### ASSETS

#### Current Assets:

Cash and Cash Equivalents	\$ 18,079,321
Accounts Receivable, Net	2,330,203
Due from Other Governmental Agencies	272,750
Due from Component Unit	225
Inventories	17,249
Prepaid Expenses and Deposits	730,571

#### **TOTAL ASSETS**

21,430,319

### DEFERRED OUTFLOWS OF RESOURCES

Other Postemployment Benefits	119,605
Pensions	9,512,561

### LIABILITIES

#### Current Liabilities:

Accounts Payable	1,510,778
Unearned Revenue	37,070
Deposits Held for Others	103,800
Special Termination Benefits Payable	106,925
Compensated Absences Payable	46,669
Other Postemployment Benefits Payable	119,605
Net Pension Liability	185,221

#### **Total Current Liabilities**

2,110,068

#### Noncurrent Liabilities:

Special Termination Benefits Payable	156,027
Compensated Absences Payable	2,553,174
Other Postemployment Benefits Payable	1,409,983
Net Pension Liability	21,971,894

#### **TOTAL LIABILITIES**

28,201,146

### DEFERRED INFLOWS OF RESOURCES

Other Postemployment Benefits	72,819
Pensions	2,616,046

#### **TOTAL NET POSITION**

\$ 172,474

**Statement of Current Unrestricted Funds Revenues,  
Expenses, and Changes in Net Position**

**REVENUES**

Operating Revenues:

Student Tuition and Fees (1)	\$ 18,525,308
Sales and Services of Educational Departments	228,317
Auxiliary Enterprises	871,284
Other Operating Revenues	611,604

<b>Total Operating Revenues</b>	20,236,513
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**EXPENSES**

Operating Expenses:

Personnel Services	35,975,733
Scholarships and Waivers	37,431
Utilities and Communications	1,438,583
Contractual Services	2,723,637
Other Services and Expenses	4,158,725
Materials and Supplies	3,060,798

<b>Total Operating Expenses</b>	47,394,907
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<b>Operating Loss</b>	(27,158,394)
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**NONOPERATING REVENUES**

State Noncapital Appropriations	25,239,166
Gifts and Grants	1,306,509
Investment Income	340,291

<b>Total Nonoperating Revenues</b>	26,885,966
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**Loss Before Other Revenues and**

<b>Expenses</b>	(272,428)
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Transfers to/from Other Funds	(175,669)
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<b>Decrease in Net Position</b>	(448,097)
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Net Position, Beginning of Year	620,571
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<b>Net Position, End of Year</b>	\$ 172,474
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- (1) Student tuition and fees revenues are reported net of scholarship allowances on the statement of revenues, expenses, and changes in net position; however, scholarship allowances are not reflected in the student tuition and fees revenues for the purpose of this disclosure.

## **OTHER REQUIRED SUPPLEMENTARY INFORMATION**

### **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

	<u>2018</u>	<u>2017</u>
<b>Total OPEB Liability</b>		
Service cost	\$ 80,458	\$ 84,471
Interest	53,069	46,775
Difference between expected and actual experience	-	(3,063)
Changes of assumptions or other inputs	(30,087)	(56,392)
Benefit Payments	<u>(127,969)</u>	<u>(142,252)</u>
<b>Net change in total OPEB liability</b>	(24,529)	(70,461)
Total OPEB Liability - beginning, as Restated	<u>1,554,117</u>	<u>1,624,578</u>
<b>Total OPEB Liability - ending</b>	<u>\$ 1,529,588</u>	<u>\$ 1,554,117</u>
Covered-Employee Payroll	\$ 21,456,488	\$ 21,456,488
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	7.13%	7.24%

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan**

	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>
College's proportion of the FRS net pension liability	0.048438610%	0.046557966%	0.046860018%	0.050122319%
College's proportionate share of the FRS net pension liability	\$ 14,589,960	\$ 13,771,534	\$ 11,832,191	\$ 6,473,970
College's covered payroll (2)	\$ 25,882,975	\$ 25,200,557	\$ 25,307,019	\$ 23,869,764
College's proportionate share of the FRS net pension liability as a percentage of its covered payroll	56.37%	54.65%	46.75%	27.12%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	84.26%	83.89%	84.88%	92.00%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of College Contributions – Florida Retirement System Pension Plan**

	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>
Contractually required FRS contribution	\$ 1,503,872	\$ 1,380,461	\$ 1,212,018	\$ 1,142,756
FRS contributions in relation to the contractually required contribution	<u>(1,503,872)</u>	<u>(1,380,461)</u>	<u>(1,212,018)</u>	<u>(1,142,756)</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 26,041,469	\$ 25,882,975	\$ 25,200,557	\$ 25,307,019
FRS contributions as a percentage of covered payroll	5.77%	5.33%	4.81%	4.52%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<u>2014 (1)</u>	<u>2013 (1)</u>
0.051729462%	0.049115172%
\$ 3,156,258	\$ 8,454,907
\$ 23,897,709	\$ 24,494,086
13.21%	34.52%
96.09%	88.54%

<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 1,222,025	\$ 1,133,095
<u>(1,222,025)</u>	<u>(1,133,095)</u>
\$ _____ -	\$ _____ -
\$ 23,869,764	\$ 23,897,709
5.12%	4.74%

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan**

	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>
College's proportion of the HIS net pension liability	0.071495416%	0.070143514%	0.072255548%	0.069465990%
College's proportionate share of the HIS net pension liability	\$ 7,567,155	\$ 7,500,068	\$ 8,421,085	\$ 7,084,438
College's covered payroll (2)	\$ 23,368,637	\$ 25,200,557	\$ 25,307,019	\$ 23,869,764
College's proportionate share of the HIS net pension liability as a percentage of its covered payroll	32.38%	29.76%	33.28%	29.68%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	2.15%	1.64%	0.97%	0.50%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

**Schedule of College Contributions – Health Insurance Subsidy Pension Plan**

	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>
Contractually required HIS contribution	\$ 396,888	\$ 387,721	\$ 371,220	\$ 366,231
HIS contributions in relation to the contractually required HIS contribution	<u>(396,888)</u>	<u>(387,721)</u>	<u>(371,220)</u>	<u>(366,231)</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 23,908,927	\$ 23,368,637	\$ 25,200,557	\$ 25,307,019
HIS contributions as a percentage of covered payroll	1.66%	1.66%	1.47%	1.45%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<u>2014 (1)</u>	<u>2013 (1)</u>
0.071007249%	0.072933436%
\$ 6,639,351	\$ 6,349,815
\$ 23,897,709	\$ 24,494,086
27.78%	25.92%
0.99%	1.78%

<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 265,542	\$ 243,247
<u>(265,542)</u>	<u>(243,247)</u>
\$ _____ -	\$ _____ -
\$ 23,869,764	\$ 23,897,709
1.11%	1.02%

**1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

*Changes of Assumptions.* The Municipal Bond Index Rate used to determine total OPEB liability increased from 3.56 percent at the prior measurement date to 3.87 percent at the current measurement date.

**2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* The long-term expected rate of return was decreased from 7.10 percent to 7.00 percent, for reporting purposes, however decreased from 7.50 percent to 7.40 percent for funding purposes. Also, the active member mortality assumption was updated.

**3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* The municipal rate used to determine total pension liability increased from 3.58 percent to 3.87 percent.



Sherrill F. Norman, CPA  
Auditor General

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the State College of Florida, Manatee-Sarasota, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated February 4, 2020, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in blue ink that reads "Sherrill F. Norman". The signature is fluid and cursive, with a large initial "S" and "N".

Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 4, 2020