

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial Audit**

**ST. JOHNS RIVER STATE COLLEGE**

For the Fiscal Year Ended  
June 30, 2021



Sherrill F. Norman, CPA  
Auditor General

## Board of Trustees and President

During the 2020-21 fiscal year, Mr. Joe H. Pickens, J.D., served as President of St. Johns River State College and the following individuals served as Members of the Board of Trustees:

	<u>County</u>
Wendell D. Davis, Chair from 1-1-21	Clay
Rich Komando, Vice Chair from 3-26-21	<sup>a</sup>
Samuel Garrison through 12-31-20, <sup>b</sup> Chair	Clay
Robert Crum, Vice Chair through 3-25-21	St. Johns
Jan Conrad	St. Johns
Leslie Dougher through 12-20-20 <sup>c</sup>	Clay
Brian Keith through 5-31-21 <sup>d</sup>	Putnam
James E. Reid	Putnam
W.J. Sapp Jr. from 12-23-20 <sup>c</sup>	Clay

<sup>a</sup> Confidential pursuant to s. 119.071(4), Florida Statutes.

<sup>b</sup> Trustee position vacant 1-1-21, through 6-30-21.

<sup>c</sup> Trustee position vacant 12-21-20, and 12-22-20.

<sup>d</sup> Trustee position vacant 6-1-21, through 6-30-21.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Christopher Doody, CPA, and the audit was supervised by Dennis W. Gay, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at [jaimehoelscher@aud.state.fl.us](mailto:jaimehoelscher@aud.state.fl.us) or by telephone at (850) 412-2868.

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# ST. JOHNS RIVER STATE COLLEGE

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## SUMMARY

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### SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of St. Johns River State College (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, issued by the Comptroller General of the United States.

### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether St. Johns River State College and its officers with administrative and stewardship responsibilities for College operations had:

- Presented the College's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements; and
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements.

The scope of this audit included an examination of the College's basic financial statements as of and for the fiscal year ended June 30, 2021. We obtained an understanding of the College's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

### AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of St. Johns River State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit, which represent 100 percent of the transactions and account balances of the discretely presented component unit columns. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the

assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of St. Johns River State College and of its discretely presented component unit as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matter***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 23, 2022, on our consideration of the St. Johns River State College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations,

contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the St. Johns River State College's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 23, 2022

## ***MANAGEMENT'S DISCUSSION AND ANALYSIS***

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Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2021, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2021, and June 30, 2020, and its discretely presented component unit, the St. Johns River State College Foundation, Inc. for the fiscal years ended March 31, 2021, and March 31, 2020.

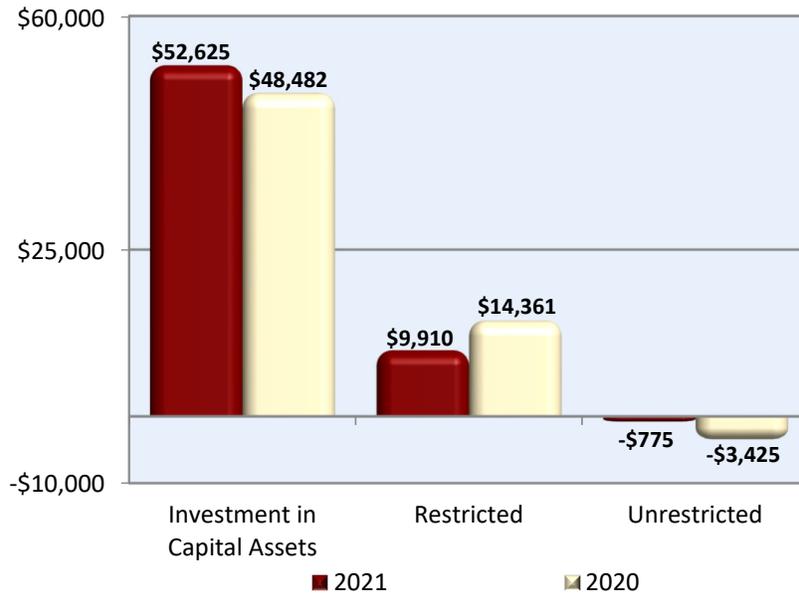
### **FINANCIAL HIGHLIGHTS**

The College's assets and deferred outflows of resources totaled \$95 million at June 30, 2021. This balance reflects a \$6.6 million, or 7.5 percent, increase as compared to the 2019-20 fiscal year, resulting primarily from a \$4.1 million increase in capital assets, net of depreciation, a \$1.3 million increase in cash and cash equivalents, and a \$1.7 million increase in deferred outflows of resources. In addition, liabilities and deferred inflows of resources increased by \$4.3 million, or 14.8 percent, totaling \$33.3 million at June 30, 2021, resulting primarily from a \$5 million increase in the net pension liability, a \$0.3 million increase in other postemployment benefits payable, offset by a decrease in deferred inflows of resources of \$1.1 million. As a result, the College's net position increased by \$2.3 million, resulting in a year-end balance of \$61.8 million.

The College's operating revenues totaled \$11.6 million for the 2020-21 fiscal year, representing a 14.9 percent decrease compared to the 2019-20 fiscal year. This decrease resulted primarily from a decrease in student tuition and fees of \$1.2 million and a decrease in auxiliary enterprises of \$0.7 million. Operating expenses totaled \$51.9 million for the 2020-21 fiscal year, representing a decrease of 2.7 percent as compared to the 2019-20 fiscal year. This decrease resulted primarily from a \$1.5 million increase in scholarships and waivers, offset by a \$1.3 million decrease in materials and supplies, a \$1.2 million decrease in contractual services, and a \$0.4 million decrease in personnel expenses.

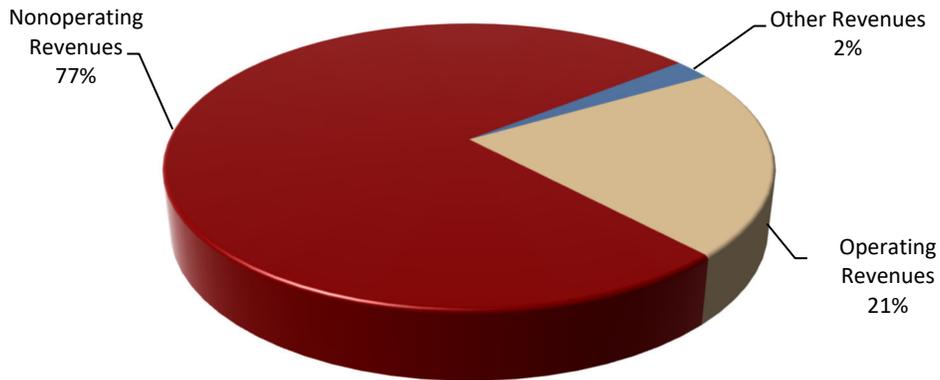
Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2021, and June 30, 2020, is shown in the following graph:

**Net Position  
(In Thousands)**



The following chart provides a graphical presentation of College revenues by category for the 2020-21 fiscal year:

**Total Revenues  
2020-21 Fiscal Year**



**OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to Governmental Accounting Standards Board (GASB) Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the College and its component unit, the St. Johns River State College Foundation, Inc. (Foundation). Based on the application of the criteria for determining

component units, the Foundation is included within the College reporting entity as a discretely presented component unit.

### **The Statement of Net Position**

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College and its component unit, using the accrual basis of accounting, and presents the financial position of the College and its component unit at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of current financial condition. The changes in net position that occur over time indicate improvement or deterioration in financial condition.

The following summarizes the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the College and its component unit for the respective fiscal years ended:

#### **Condensed Statement of Net Position at June 30**

(In Thousands)

	<b>College</b>		<b>Component Unit</b>	
	<b>6-30-21</b>	<b>6-30-20</b>	<b>3-31-21</b>	<b>3-31-20</b>
<b>Assets</b>				
Current Assets	\$ 24,921	\$ 23,248	\$ 4,380	\$ 2,868
Capital Assets, Net	52,625	48,482	-	-
Other Noncurrent Assets	8,102	8,959	3,630	3,223
<b>Total Assets</b>	<b>85,648</b>	<b>80,689</b>	<b>8,010</b>	<b>6,091</b>
<b>Deferred Outflows of Resources</b>	<b>9,371</b>	<b>7,688</b>	<b>-</b>	<b>-</b>
<b>Liabilities</b>				
Current Liabilities	2,261	2,192	11	147
Noncurrent Liabilities	29,958	24,609	87	92
<b>Total Liabilities</b>	<b>32,219</b>	<b>26,801</b>	<b>98</b>	<b>239</b>
<b>Deferred Inflows of Resources</b>	<b>1,040</b>	<b>2,158</b>	<b>134</b>	<b>106</b>
<b>Net Position</b>				
Investment in Capital Assets	52,625	48,482	-	-
Restricted	9,910	14,361	5,678	4,493
Unrestricted	(775)	(3,425)	2,100	1,253
<b>Total Net Position</b>	<b>\$ 61,760</b>	<b>\$ 59,418</b>	<b>\$ 7,778</b>	<b>\$ 5,746</b>

The increase in current assets was primarily caused by a \$2.1 million increase in cash and cash equivalents related to the recognition of lost revenue allowed by the Higher Education Emergency Relief Fund (HEERF). The increase in capital assets is primarily due to a \$5.7 million increase in construction in progress for the Orange Park Campus renovation projects, a \$0.5 million increase in furniture, machinery and equipment, offset by an increase in accumulated depreciation of \$2 million. The decrease in other noncurrent assets was primarily caused by a \$0.9 million decrease in restricted cash and cash equivalents related to the payout of unexpended plant funds for the St. Augustine Campus renovation

project. The increase in the College's deferred outflows of resources resulted mainly from pension-related adjustments required by GASB Statement No. 68, and other postemployment benefits adjustments required by GASB Statement No. 75. The increase in noncurrent liabilities is primarily due to a \$5 million increase in the College's net pension liability. The decrease in the College's deferred inflows of resources resulted mainly from pension-related adjustments required by GASB Statement No. 68, and other postemployment benefits adjustments required by GASB Statement No. 75.

### **The Statement of Revenues, Expenses, and Changes in Net Position**

The statement of revenues, expenses, and changes in net position presents the College's and its component unit's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the College's and its component unit's activity for the respective fiscal years ended:

<b>Condensed Statement of Revenues, Expenses, and Changes in Net Position</b>				
<b>For the Fiscal Years</b>				
(In Thousands)				
	<b>College</b>		<b>Component Unit</b>	
	<b>6-30-21</b>	<b>6-30-20</b>	<b>3-31-21</b>	<b>3-31-20</b>
Operating Revenues	\$ 11,567	\$ 13,596	\$ 461	\$ 499
Less, Operating Expenses	51,918	53,376	587	610
<b>Operating Loss</b>	(40,351)	(39,780)	(126)	(111)
Net Nonoperating Revenues (Expenses)	41,431	36,268	1,935	(346)
<b>Income (Loss) Before Other Revenues</b>	1,080	(3,512)	1,809	(457)
Other Revenues	1,262	1,473	223	227
<b>Net Increase (Decrease) In Net Position</b>	2,342	(2,039)	2,032	(230)
Net Position, Beginning of Year	59,418	61,457	5,746	5,976
<b>Net Position, End of Year</b>	<b>\$ 61,760</b>	<b>\$ 59,418</b>	<b>\$ 7,778</b>	<b>\$ 5,746</b>

### **Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues for the College and its component unit by source that were used to fund operating activities for the respective fiscal years ended:

## Operating Revenues For the Fiscal Years

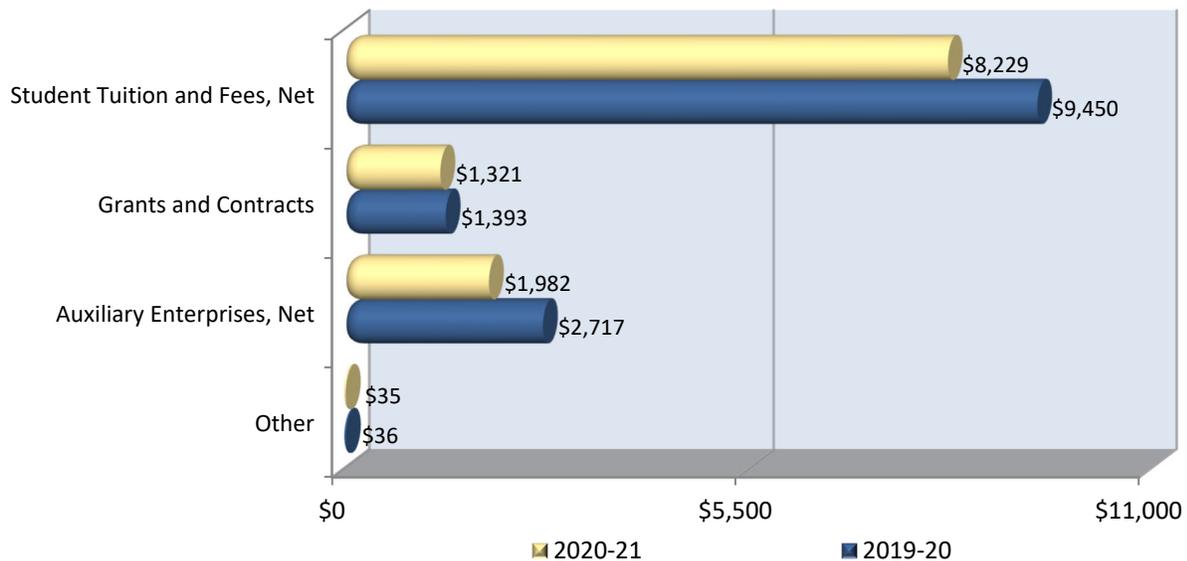
(In Thousands)

	College		Component Unit	
	6-30-21	6-30-20	3-31-21	3-31-20
Student Tuition and Fees, Net	\$ 8,229	\$ 9,450	\$ -	\$ -
Grants and Contracts	1,321	1,393	-	-
Auxiliary Enterprises, Net	1,982	2,717	-	-
Other	35	36	461	499
<b>Total Operating Revenues</b>	<b>\$ 11,567</b>	<b>\$ 13,596</b>	<b>\$ 461</b>	<b>\$ 499</b>

The following chart presents the College's operating revenues for the 2020-21 and 2019-20 fiscal years:

### Operating Revenues

(In Thousands)



College operating revenue changes were the result of decreases in both student tuition and fees, and auxiliary enterprises. Student tuition and fees decreased by \$1.2 million, or 12.9 percent compared to the prior fiscal year due to decreased student enrollment. Auxiliary enterprises decreased by \$0.7 million, or 27.1 percent compared to the prior fiscal year, due primarily to decreased bookstore sales and pandemic-related closures resulting in decreased ticket sales from cultural program sales and meeting room rentals.

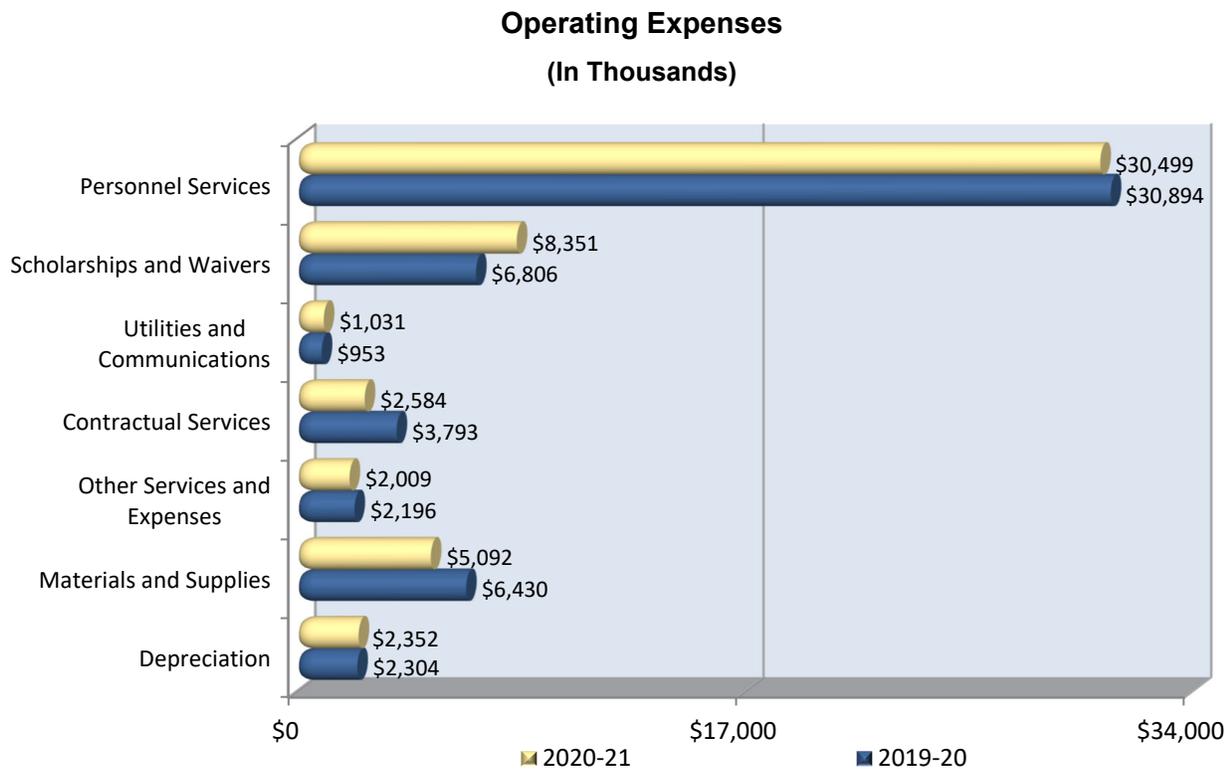
### **Operating Expenses**

Expenses are categorized as operating or nonoperating. The majority of the College's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the College and its component unit for the respective fiscal years ended:

	<b>Operating Expenses For the Fiscal Years</b>			
	(In Thousands)			
	<b>College</b>		<b>Component Unit</b>	
	<b>6-30-21</b>	<b>6-30-20</b>	<b>3-31-21</b>	<b>3-31-20</b>
Personnel Services	\$ 30,499	\$ 30,894	\$ -	\$ -
Scholarships and Waivers	8,351	6,806	344	360
Utilities and Communications	1,031	953	-	-
Contractual Services	2,584	3,793	52	20
Other Services and Expenses	2,009	2,196	191	230
Materials and Supplies	5,092	6,430	-	-
Depreciation	2,352	2,304	-	-
<b>Total Operating Expenses</b>	<b>\$ 51,918</b>	<b>\$ 53,376</b>	<b>\$ 587</b>	<b>\$ 610</b>

The following chart presents the College's operating expenses for the 2020-21 and 2019-20 fiscal years:



College operating expense changes were primarily the result of an increase in scholarships and waivers offset by decreases in materials and supplies, contractual services and personnel services. Scholarships and waivers increased by \$1.5 million, or 22.7 percent, due primarily to increases in HEERF for student aid grants of \$1.4 million. Materials and supplies decreased by \$1.3 million, or 20.8 percent, due primarily to decreases in minor equipment purchases of \$0.6 million and noncapitalized repair and maintenance

costs of \$0.7 million. Personnel services decreased by \$0.4 million, or 1.3 percent, due to reduced spending for part-time staffing during the pandemic.

**Nonoperating Revenues**

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income are defined by GASB as nonoperating. The following summarizes the College’s nonoperating revenues for the 2020-21 and 2019-20 fiscal years:

<b>Nonoperating Revenues For the Fiscal Years</b>		
<b>(In Thousands)</b>		
	<b>2020-21</b>	<b>2019-20</b>
State Noncapital Appropriations	\$ 24,943	\$ 23,286
Federal and State Student Financial Aid	10,469	10,383
Gifts and Grants	6,733	1,316
Investment Income (Loss)	(719)	1,196
Other Nonoperating Revenues	-	75
Gain on Disposal of Capital Assets	5	12
<b>Net Nonoperating Revenues</b>	<b>\$ 41,431</b>	<b>\$ 36,268</b>

Nonoperating revenues increased by \$5.2 million, or 14.2 percent when compared to the prior fiscal year. State noncapital appropriations increased by \$1.7 million, or 7.1 percent, primarily due to a \$1.3 million increase in the general revenue appropriation from the State of Florida and a \$0.3 million increase in lottery revenue from the State of Florida. Gifts and grants increased by \$5.4 million, or 411.6 percent, primarily due to an increase in HEERF of \$5 million and a \$0.4 million increase in dual enrollment revenue received from county school boards. Investment income decreased by \$1.9 million, or 160.1 percent, primarily due to a \$1.6 million unrealized loss on funds held by the College in the State Treasury Special Purpose Investment Account.

**Other Revenues**

This category is composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College’s other revenues for the 2020-21 and 2019-20 fiscal years:

<b>Other Revenues For the Fiscal Years</b>		
<b>(In Thousands)</b>		
	<b>2020-21</b>	<b>2019-20</b>
State Capital Appropriations	\$ 152	\$ 175
Capital Grants, Contracts, Gifts, and Fees	1,110	1,298
<b>Total</b>	<b>\$ 1,262</b>	<b>\$ 1,473</b>

## **The Statement of Cash Flows**

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College's cash flows for the 2020-21 and 2019-20 fiscal years:

### **Condensed Statement of Cash Flows For the Fiscal Years (In Thousands)**

	<u>2020-21</u>	<u>2019-20</u>
Cash Provided (Used) by:		
Operating Activities	\$ (35,400)	\$ (34,335)
Noncapital Financing Activities	38,549	34,988
Capital and Related Financing Activities	(1,159)	1,637
Investing Activities	<u>(696)</u>	<u>1,212</u>
<b>Net Increase in Cash and Cash Equivalents</b>	1,294	3,502
Cash and Cash Equivalents, Beginning of Year	<u>25,544</u>	<u>22,042</u>
<b>Cash and Cash Equivalents, End of Year</b>	<u><u>\$ 26,838</u></u>	<u><u>\$ 25,544</u></u>

Major sources of funds came from State noncapital appropriations (\$24.9 million), Federal and State student financial aid (\$10.5 million), net student tuition and fees (\$8.3 million), gifts and grants received for other than capital or endowment purposes (\$3.1 million), State capital appropriations (\$4.1 million), Federal Direct Loan program receipts (\$2.7 million), and net auxiliary enterprises (\$1.9 million). Major uses of funds were for payments to employees and for employee benefits (\$28 million), payments to suppliers (\$9.6 million), purchase of capital assets (\$6.4 million), payments for scholarships (\$8.4 million), and disbursements to students for Federal Direct Student Loans (\$2.7 million).

The College's overall cash and cash equivalents increased by \$1.3 million, or 5.1 percent, from the prior fiscal year. Net cash used for operating activities increased by \$1.1 million primarily due to a decrease in tuition and fees received, a decrease in auxiliary enterprises revenue, an increase in payments for scholarships, and a decrease of payments to suppliers. Net cash provided by noncapital financing activities increased by \$3.6 million primarily due to an increase in gifts and grants received for other than capital or endowment purposes largely from the HEERF grant, and an increase in state noncapital appropriations. Net cash provided by capital and related financing activities decreased by \$2.8 million primarily due to a decrease in State capital appropriations and an increase in the purchase of capital assets. Net cash provided by investing activities decreased by \$1.9 million due to a decrease in investment income.

<b>CAPITAL ASSETS AND CAPITAL EXPENSES AND COMMITMENTS</b>
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**Capital Assets**

At June 30, 2021, the College had \$92.7 million in capital assets, less accumulated depreciation of \$40.1 million, for net capital assets of \$52.6 million. Depreciation charges for the current fiscal year totaled \$2.4 million. The following table summarizes the College's capital assets, net of accumulated depreciation, at June 30:

<b>Capital Assets, Net at June 30</b>		
<b>(In Thousands)</b>		
	<b>2021</b>	<b>2020</b>
Land	\$ 687	\$ 687
Construction in Progress	6,712	1,054
Buildings	42,932	44,669
Other Structures and Improvements	116	159
Furniture, Machinery, and Equipment	2,178	1,913
<b>Capital Assets, Net</b>	<b>\$ 52,625</b>	<b>\$ 48,482</b>

Additional information about the College's capital assets is presented in the notes to financial statements.

**Capital Expenses and Commitments**

Major capital expenses through June 30, 2021, were for a \$5.1 million Orange Park Campus Renovations project and a \$2.4 million St. Augustine Campus Renovations project. The College's construction commitments at June 30, 2021, are as follows:

	<b>Amount</b>
	<b>(In Thousands)</b>
Total Committed	\$ 7,481
Completed to Date	(6,712)
<b>Balance Committed</b>	<b>\$ 769</b>

Additional information about the College's construction commitments is presented in the notes to financial statements.

<b>ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE</b>
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The College's economic condition is closely tied to that of the State of Florida. Based upon the State budget adopted after the 2021 legislative session, the College is expecting a modest increase in State appropriations over the prior fiscal year of \$564,726, or 2.3 percent. The College is also expecting a \$1.1 million fixed capital outlay appropriation from the State to conclude the Orange Park renovation project that began in the 2010-11 fiscal year. Other than State appropriations, the College receives the majority of its other operating funds from student tuition and fees. Due to the Coronavirus pandemic, the College is continuing to experience enrollment declines which will equate to decreases in student tuition and fee revenue. Additional Federal HEERF funds totaling \$5.4 million were awarded toward the end of

the 2020-21 fiscal year to cover pandemic-related institutional costs, this will provide adequate reserves to cover the loss of student tuition and fee revenue for the 2021-22 fiscal year. Additionally, the College was awarded \$5.8 million in HEERF III, American Rescue Plan funds which will continue to assist students with emergency grant aid during the 2021-22 fiscal year.

REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Vice President for Finance and Administration/CFO, St. Johns River State College, 5001 St. Johns Avenue, Palatka, Florida 32177.

# BASIC FINANCIAL STATEMENTS

**ST. JOHNS RIVER STATE COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Net Position**

June 30, 2021

	<b>College</b>	<b>Component Unit</b>
<b>ASSETS</b>		
Current Assets:		
Cash and Cash Equivalents	\$ 18,246,158	\$ 1,497,642
Restricted Cash and Cash Equivalents	489,243	-
Investments	-	2,881,935
Accounts Receivable, Net	919,735	-
Due from Other Governmental Agencies	4,653,967	-
Due from Component Unit	24,384	-
Inventories	582,819	-
Deposits Receivable	4,441	-
<b>Total Current Assets</b>	<b>24,920,747</b>	<b>4,379,577</b>
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	8,102,099	-
Restricted Investments	-	3,506,098
Depreciable Capital Assets, Net	45,225,811	-
Nondepreciable Capital Assets	7,399,331	-
Irrevocable Split-Interest Agreement Receivable	-	124,394
<b>Total Noncurrent Assets</b>	<b>60,727,241</b>	<b>3,630,492</b>
<b>TOTAL ASSETS</b>	<b>85,647,988</b>	<b>8,010,069</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	603,732	-
Pensions	8,767,212	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>9,370,944</b>	<b>-</b>
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	74,466	-
Salary and Payroll Taxes Payable	1,473,038	-
Retainage Payable	220,143	-
Unearned Revenue	126,565	-
Deposits Held for Others	27,181	-
Long-Term Liabilities - Current Portion:		
Compensated Absences Payable	216,066	-
Other Postemployment Benefits Payable	51,252	-
Net Pension Liability	72,365	-
Irrevocable Split-Interest Agreement Payable	-	10,600
<b>Total Current Liabilities</b>	<b>2,261,076</b>	<b>10,600</b>

	<u>College</u>	<u>Component Unit</u>
<b>LIABILITIES (Continued)</b>		
Noncurrent Liabilities:		
Compensated Absences Payable	2,019,409	-
Other Postemployment Benefits Payable	2,288,395	-
Net Pension Liability	25,649,491	-
Irrevocable Split-Interest Agreement Payable	-	87,257
<b>Total Noncurrent Liabilities</b>	<u>29,957,295</u>	<u>87,257</u>
<b>TOTAL LIABILITIES</b>	<u>32,218,371</u>	<u>97,857</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	140,425	-
Pensions	899,781	-
Irrevocable Split-Interest Agreements	-	134,180
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>1,040,206</u>	<u>134,180</u>
<b>NET POSITION</b>		
Investment in Capital Assets	52,625,142	-
Restricted:		
Nonexpendable:		
Endowment	-	3,243,258
Expendable:		
Grants and Loans	274,592	-
Scholarships	181,367	2,434,938
Capital Projects	9,454,491	-
Unrestricted	<u>(775,237)</u>	<u>2,099,836</u>
<b>TOTAL NET POSITION</b>	<u>\$ 61,760,355</u>	<u>\$ 7,778,032</u>

The accompanying notes to financial statements are an integral part of this statement.

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**ST. JOHNS RIVER STATE COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2021**

	<u>College</u>	<u>Component Unit</u>
<b>REVENUES</b>		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship Allowances of \$2,911,222	\$ 8,229,146	\$ -
Federal Grants and Contracts	859,577	-
State and Local Grants and Contracts	461,352	-
Auxiliary Enterprises, Net of Scholarship Allowances of \$412,558	1,981,738	-
Other Operating Revenues	35,318	460,447
<b>Total Operating Revenues</b>	<b>11,567,131</b>	<b>460,447</b>
<b>EXPENSES</b>		
Operating Expenses:		
Personnel Services	30,498,706	-
Scholarships and Waivers	8,351,041	344,407
Utilities and Communications	1,031,020	-
Contractual Services	2,583,825	51,875
Other Services and Expenses	2,008,633	190,560
Materials and Supplies	5,092,216	-
Depreciation	2,352,008	-
<b>Total Operating Expenses</b>	<b>51,917,449</b>	<b>586,842</b>
<b>Operating Loss</b>	<b>(40,350,318)</b>	<b>(126,395)</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State Noncapital Appropriations	24,943,342	-
Federal and State Student Financial Aid	10,469,150	-
Gifts and Grants Received for Other Than Capital or Endowment Purposes	6,732,721	-
Investment Income (Loss)	(719,228)	1,935,331
Gain on Disposal of Capital Assets	4,963	-
<b>Net Nonoperating Revenues</b>	<b>41,430,948</b>	<b>1,935,331</b>
<b>Income Before Other Revenues</b>	<b>1,080,630</b>	<b>1,808,936</b>
State Capital Appropriations	152,000	-
Capital Grants, Contracts, Gifts, and Fees	1,109,755	-
Endowment Contributions	-	223,336
<b>Total Other Revenues</b>	<b>1,261,755</b>	<b>223,336</b>
<b>Increase in Net Position</b>	<b>2,342,385</b>	<b>2,032,272</b>
Net Position, Beginning of Year	59,417,970	5,745,760
<b>Net Position, End of Year</b>	<b>\$ 61,760,355</b>	<b>\$ 7,778,032</b>

The accompanying notes to financial statements are an integral part of this statement.

**ST. JOHNS RIVER STATE COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Cash Flows**

**For the Fiscal Year Ended June 30, 2021**

	<b>College</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Student Tuition and Fees, Net	\$ 8,269,990
Grants and Contracts	1,331,172
Payments to Suppliers	(9,590,253)
Payments for Utilities and Communications	(1,031,020)
Payments to Employees	(21,224,798)
Payments for Employee Benefits	(6,737,104)
Payments for Scholarships	(8,351,041)
Auxiliary Enterprises, Net	1,893,615
Other Receipts	39,584
	<b>(35,399,855)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State Noncapital Appropriations	24,943,342
Federal and State Student Financial Aid	10,469,150
Federal Direct Loan Program Receipts	2,677,009
Federal Direct Loan Program Disbursements	(2,677,009)
Gifts and Grants Received for Other Than Capital or Endowment Purposes	3,136,796
	<b>38,549,288</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
State Capital Appropriations	4,089,967
Capital Grants and Gifts	1,109,754
Proceeds from Sale of Capital Assets	4,963
Purchases of Capital Assets	(6,364,334)
	<b>(1,159,650)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Investment Loss	(696,047)
	<b>1,293,736</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>1,293,736</b>
Cash and Cash Equivalents, Beginning of Year	25,543,764
	<b>\$ 26,837,500</b>
	<b>\$ 26,837,500</b>

	<u>College</u>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (40,350,318)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	2,352,008
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	(4,602)
Due from Government Agencies	8,324
Inventories	95,799
Prepaid Expenses	8,494
Deposits Receivable	2,801
Accounts Payable	(43,987)
Salary and Payroll Taxes Payable	25,539
Unearned Revenue	9,742
Deposits Held for Others	1,465
Due from Component Unit	1,918
Compensated Absences Payable	(8,010)
Other Postemployment Benefits Payable	337,450
Net Pension Liability	4,964,347
Deferred Outflows of Resources Related to Other Postemployment Benefits	(165,966)
Deferred Inflows of Resources Related to Other Postemployment Benefits	(24,742)
Deferred Outflows of Resources Related to Pensions	(1,516,949)
Deferred Inflows of Resources Related to Pensions	(1,093,168)
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	<u>\$ (35,399,855)</u>

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **1. Summary of Significant Accounting Policies**

**Reporting Entity.** The governing body of St. Johns River State College, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of seven members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves Clay, Putnam, and St. Johns Counties.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

**Discretely Presented Component Unit.** Based on the application of the criteria for determining component units, the St. Johns River State College Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public and can be obtained from the Vice President for Development and External Affairs, St. Johns River State College, 5001 St. Johns Avenue, Palatka, Florida 32177. The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended March 31, 2021.

**Basis of Presentation.** The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only

business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Measurement Focus and Basis of Accounting.** Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component unit uses the economic resources measurement focus and accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred, and follows GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, and investment income (net of unrealized gains or losses on investments). Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition and book scholarship allowances. Tuition and book scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount

that is actually paid by the student or the third-party making payment on behalf of the student. The College is able to identify, within its accounting system, amounts paid for tuition, fees, and book charges by financial aid. To the extent that these resources are used to pay student charges, the College records a scholarship allowance against tuition and fee revenues and auxiliary enterprise revenues.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

**Cash and Cash Equivalents.** The amount reported as cash and cash equivalents consists of cash on hand, cash in demand accounts, and cash with the State Treasury Special Purpose Investment Account (SPIA) investment pool. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the State Treasury SPIA investment pool to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2021, the College reported as cash equivalents at fair value \$25,890,162 in the State Treasury SPIA investment pool representing ownership of a share of the pool, not the underlying securities. The College categorizes the fair value within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation of inputs used to measure the fair value of the assets. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. The State Treasury SPIA investment pool is valued using Level 3 inputs. Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of AA-f by Standard & Poor's, had an effective duration of 2.60 years and fair value factor of 0.984 at June 30, 2021. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balance. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The College relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury SPIA investment pool are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

The Foundation, for reporting cash flows, considers all highly liquid investments with original maturities of 3 months or less to be cash equivalents. At March 31, 2021, the component unit had \$77,186 in demand accounts, \$620,055 in money market accounts, \$287,478 in investment management accounts, and \$512,923 in its separate State Treasury SPIA account.

**Inventories**. Inventories consist of items for resale by the campus bookstore, and are valued using the moving average inventory method of valuation. Consumable laboratory supplies, teaching materials, and office supplies on hand in College departments are expensed when purchased, and are not considered material. Accordingly, these items are not included in the reported inventory.

**Capital Assets**. College capital assets consist of land, construction in progress, buildings, other structures and improvements, and furniture, machinery, and equipment. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for tangible personal property and \$25,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:
  - Computer Equipment – 3 years
  - Vehicles, Office Machines, and Educational Equipment – 5, 7, and 10 years
  - Furniture – 7 years

**Noncurrent Liabilities**. Noncurrent liabilities include compensated absences payable, other postemployment benefits payable, and net pension liabilities that are not scheduled to be paid within the next fiscal year.

**Pensions**. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

## **2. Deficit Net Position in Individual Funds**

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, OPEB payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (7,048,018)
Auxiliary Funds	6,272,781
<b>Total</b>	<b>\$ (775,237)</b>

### 3. Investments – Discretely Presented Component Unit

**Fair Value Measurement.** The Foundation categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

Investments held by the Foundation as of March 31, 2021, are reported at fair value using quoted market prices in active markets for identical assets (Level 1 inputs) with the following maturities:

Investments by fair value level	Fair	Maturity in Years		
	Value	Less than 1	1-5	6-10
Bonds and Notes	\$ 978,828	\$ 707,860	\$ 100,320	\$ 170,648
Equity Investments				
Common Stock	3,083,637			
Exchange Traded Funds	77,087			
Real Estate Mutual Fund	374,921			
Equities Mutual Fund	1,617,221			
Fixed Income Exchange Traded Fund	256,339			
<b>Total Component Unit Investments</b>	<b>\$ 6,388,033</b>			

The Foundation invested in various debt and equity securities. The following risks apply to the Foundation's investments:

**Interest Rate Risk:** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Foundation investment policies include asset allocation guidelines and investment management structure to ensure adequate diversification to reduce the volatility of investment returns.

**Credit Risk:** Credit risk is the risk that an insurer or other counterparty to an investment will not fulfill its obligations. The Foundation's investment policy requires that debt securities be rated "Baa" or "BBB" or better by Moody's or Standard & Poor's rating services, respectively. The Foundation's investment policy also sets allowable ranges for allocation of assets as follows: domestic equities (50 – 70 percent); international equities (10 – 20 percent); fixed income securities (10 – 20 percent); and cash equivalents (2 – 10 percent); and limits charitable gift annuity investments to no more than 50 percent equities (including mutual funds) and no more than 10 percent in any one stock or fund.

*Custodial Credit Risk:* Custodial credit risk is the risk that in the event of failure of the counterparty, the value of investments or collateral securities in the possession of an outside party will not be recoverable. The Foundation does not have a formal investment policy that addresses custodial credit risk.

*Concentration of Credit Risk:* Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. The Foundation's investment policy limits investments with a single issuer to not more than 5 percent of the market value of the portfolio.

#### **4. Accounts Receivable**

Accounts receivable represent amounts for student fee deferments, various student services provided by the College, interest receivable, and contract and grant reimbursements due from third parties. The accounts receivable are reported net of a \$144,825 allowance for doubtful accounts.

#### **5. Due From Other Governmental Agencies**

The amount due from other governmental agencies consists of \$3,595,925 of HEERF due from the U.S. Department of Education for recognition of lost revenue and \$1,058,042 of Public Education Capital Outlay allocations due from the State for maintenance and renovation of College facilities.

#### **6. Due From Component Unit**

The amount reported as due from component unit consists of \$24,384 owed to the College as of June 30, 2021, for reimbursement of scholarships and student aid. The College's financial statements are reported for the fiscal year ended June 30, 2021, and the component unit's financial statements are reported for the fiscal year ended March 31, 2021. Accordingly, there was no corresponding amount reported as due to the College by the component unit as of March 31, 2021.

#### **7. Capital Assets**

Capital assets activity for the fiscal year ended June 30, 2021, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:				
Land	\$ 687,582	\$ -	\$ -	\$ 687,582
Construction in Progress	1,053,491	5,658,258	-	6,711,749
<b>Total Nondepreciable Capital Assets</b>	<b>\$ 1,741,073</b>	<b>\$ 5,658,258</b>	<b>\$ -</b>	<b>\$ 7,399,331</b>
Depreciable Capital Assets:				
Buildings	\$ 73,724,073	\$ -	\$ -	\$ 73,724,073
Other Structures and Improvements	4,586,101	-	-	4,586,101
Furniture, Machinery, and Equipment	6,507,211	837,255	367,007	6,977,459
<b>Total Depreciable Capital Assets</b>	<b>84,817,385</b>	<b>837,255</b>	<b>367,007</b>	<b>85,287,633</b>
Less, Accumulated Depreciation:				
Buildings	29,054,908	1,737,097	-	30,792,005
Other Structures and Improvements	4,426,986	43,473	-	4,470,459
Furniture, Machinery, and Equipment	4,594,927	571,438	367,007	4,799,358
<b>Total Accumulated Depreciation</b>	<b>38,076,821</b>	<b>2,352,008</b>	<b>367,007</b>	<b>40,061,822</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 46,740,564</b>	<b>\$ (1,514,753)</b>	<b>\$ -</b>	<b>\$ 45,225,811</b>

## 8. Unearned Revenue

Unearned revenue at June 30, 2021, includes prepayments of Thrasher-Horne Center cultural program sales and meeting room rentals for which expenses have yet to be incurred. As of June 30, 2021, the College reported \$126,565 of unearned revenue.

## 9. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2021, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Compensated Absences Payable	\$ 2,243,485	\$ 219,190	\$ 227,200	\$ 2,235,475	\$ 216,066
Other Postemployment Benefits Payable	2,002,197	397,094	59,644	2,339,647	51,252
Net Pension Liability	20,757,509	6,732,060	1,767,713	25,721,856	72,365
<b>Total Long-Term Liabilities</b>	<b>\$ 25,003,191</b>	<b>\$ 7,348,344</b>	<b>\$ 2,054,557</b>	<b>\$ 30,296,978</b>	<b>\$ 339,683</b>

**Compensated Absences Payable.** College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2021, the estimated liability for compensated absences, which includes the College's share of the Florida Retirement System and FICA contributions, totaled \$2,235,475. The current portion of the compensated

absences liability, \$216,066, is the amount expected to be paid in the coming fiscal year and represents an average of the reductions over the past 3 years.

**Other Postemployment Benefits Payable.** The College follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for other postemployment benefits administered by the Florida College System Risk Management Consortium (Consortium).

**General Information about the OPEB Plan**

*Plan Description.* The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the Consortium that provides OPEB for all employees who satisfy the College’s retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College’s healthcare benefits. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. The OPEB Plan contribution requirements and benefit terms of the College and the OPEB Plan members are established and may be amended by action from the Board. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

*Benefits Provided.* The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

*Employees Covered by Benefit Terms.* At June 30, 2019, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	24
DROP Members	20
Active Employees	323
<b>Total</b>	<u><u>367</u></u>

**Total OPEB Liability**

The College’s total OPEB liability of \$2,339,647 was measured as of June 30, 2020, and was determined by an actuarial valuation roll forward as of June 30, 2019.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2019, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.40 percent
Real Wage Growth	0.85 percent
Wage Inflation	3.25 percent
Salary increases	
Regular Employees	3.40 – 7.80 percent
Senior Management	4.10 – 8.20 percent
Municipal Bond Index Rate	
Prior Measurement Date	3.50 percent
Measurement Date	2.21 percent
Healthcare cost trend rates	
Pre-Medicare	7.00 percent for 2019 decreasing to an ultimate rate of 4.50 percent by 2026
Medicare	5.00 percent for 2019 decreasing to an ultimate rate of 4.60 percent by 2026

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the PUB-2010 mortality tables, with adjustments for FRS experience and generational mortality improvements using Scale MP-2018.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increases used in the June 30, 2019, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018, adopted by the FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2019, valuation were based on a review of recent plan experience done concurrently with the June 30, 2019, valuation.

***Changes in the Total OPEB Liability***

	<b>Amount</b>
<b>Balance at 6/30/20</b>	<u>\$ 2,002,197</u>
<b>Changes for the year:</b>	
Service Cost	79,831
Interest	71,836
Changes in Assumptions or Other Inputs	245,427
Benefit Payments	<u>(59,644)</u>
<b>Net Changes</b>	<u>337,450</u>
<b>Balance at 6/30/21</b>	<u><u>\$ 2,339,647</u></u>

Changes of assumptions and other inputs since the prior measurement date are as follows:

- The discount rate changed from 3.50 percent in 2019 to 2.21 percent in 2020.
- The mortality rates changed from the RP-2014 mortality table with adjustments for FRS experience and generational mortality improvements using Scale MP-2014 in 2019, to the PUB-2010 mortality table with adjustments for FRS experience and generation mortality improvements using Scale MP-2018 in 2020.

- The range of salary increases changed for Regular Employees (4.00 percent – 7.80 percent) and Senior Management (4.70 percent – 7.10 percent) in 2019, to Regular Employees (3.40 percent – 7.80 percent) and Senior Management (4.10 percent – 8.20 percent) in 2020.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.21 percent) or 1 percentage point higher (3.21 percent) than the current rate:

	<u>1% Decrease (1.21%)</u>	<u>Current Discount Rate (2.21%)</u>	<u>1% Increase (3.21%)</u>
Total OPEB liability	\$2,804,465	\$2,339,647	\$1,973,984

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$1,912,450	\$2,339,647	\$2,906,677

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the fiscal year ended June 30, 2021, the College recognized OPEB expense of \$197,993. At June 30, 2021, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Change of assumptions or other inputs	\$ 349,703	\$ 140,425
Differences between expected and actual experience	202,777	-
Transactions subsequent to the measurement date	51,252	-
<b>Total</b>	<u>\$ 603,732</u>	<u>\$ 140,425</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$51,252 resulting from transactions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 46,327
2023	46,327
2024	46,327
2025	46,327
2026	46,327
Thereafter	180,420
<b>Total</b>	<b>\$ 412,055</b>

**Net Pension Liability.** As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2021, the College's proportionate share of the net pension liabilities totaled \$25,721,856. Note 10. includes a complete discussion of defined benefit pension plans.

## 10. Retirement Plans – Defined Benefit Pension Plans

### **General Information about the Florida Retirement System (FRS)**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The College's FRS and HIS pension expense totaled \$4,546,362 for the fiscal year ended June 30, 2021.

### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<b><u>Class, Initial Enrollment, and Retirement Age/Years of Service</u></b>	<b><u>% Value</u></b>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Senior Management Service Class</b>	<b>2.00</b>

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

*Contributions.* The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2020-21 fiscal year were:

<b><u>Class</u></b>	<b><u>Percent of Gross Salary</u></b>	
	<b><u>Employee</u></b>	<b><u>Employer (1)</u></b>
FRS, Regular	3.00	10.00
FRS, Senior Management Service	3.00	27.29
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	16.98
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the Plan totaled \$1,718,320 for the fiscal year ended June 30, 2021.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2021, the College reported a liability of \$18,780,414 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The College's proportionate share of the net pension liability was based on the College's 2019-20 fiscal year contributions relative to the total 2019-20 fiscal year contributions of all participating members. At June 30, 2020, the College's proportionate share was

0.043331278 percent, which was an increase of 0.001053598 from its proportionate share measured as of June 30, 2019.

For the fiscal year ended June 30, 2021, the College recognized pension expense of \$3,991,569. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 718,765	\$ -
Change of assumptions	3,399,853	-
Net difference between projected and actual earnings on FRS Plan investments	1,118,204	-
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	312,537	258,366
College FRS contributions subsequent to the measurement date	1,718,320	-
<b>Total</b>	<b>\$ 7,267,679</b>	<b>\$ 258,366</b>

The deferred outflows of resources totaling \$1,718,320, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 1,050,241
2023	1,679,260
2024	1,459,441
2025	879,251
2026	222,800
<b>Total</b>	<b>\$ 5,290,993</b>

*Actuarial Assumptions.* The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	6.80 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2020, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	2.2%	2.2%	1.2%
Fixed Income	19.0%	3.0%	2.9%	3.5%
Global Equity	54.2%	8.0%	6.7%	17.1%
Real Estate (Property)	10.3%	6.4%	5.8%	11.7%
Private Equity	11.1%	10.8%	8.1%	25.7%
Strategic Investments	4.4%	5.5%	5.3%	6.9%
<b>Total</b>	<u>100.0%</u>			
Assumed inflation - Mean			2.4%	1.7%

(1) As outlined in the Plan's investment policy.

**Discount Rate.** The discount rate used to measure the total pension liability was 6.80 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2020 valuation was updated from 6.90 percent to 6.80 percent.

**Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 6.80 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.80 percent) or 1 percentage point higher (7.80 percent) than the current rate:

	<u>1% Decrease (5.80%)</u>	<u>Current Discount Rate (6.80%)</u>	<u>1% Increase (7.80%)</u>
College's proportionate share of the net pension liability	\$29,989,166	\$18,780,414	\$9,418,817

**Pension Plan Fiduciary Net Position.** Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

**Payables to the Pension Plan.** At June 30, 2021, the College reported a payable of \$179,779 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2021.

## **HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

*Contributions.* The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2021, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College's contributions to the HIS Plan totaled \$323,360 for the fiscal year ended June 30, 2021.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2021, the College reported a net pension liability of \$6,941,442 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The College's proportionate share of the net pension liability was based on the College's 2019-20 fiscal year contributions relative to the total 2019-20 fiscal year contributions of all participating members. At June 30, 2020, the College's proportionate share was 0.056851222 percent, which was an increase of 0.001460532 from its proportionate share measured as of June 30, 2019.

For the fiscal year ended June 30, 2021, the College recognized pension expense of \$554,793. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual experience	\$ 283,947	\$ 5,355
Change of assumptions	746,403	403,618
Net difference between projected and actual earnings on HIS Plan investments	5,542	-
Changes in proportion and differences between College HIS contributions and proportionate share of HIS contributions	140,281	232,442
College contributions subsequent to the measurement date	323,360	-
<b>Total</b>	<u>\$ 1,499,533</u>	<u>\$ 641,415</u>

The deferred outflows of resources totaling \$323,360, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 133,103
2023	89,840
2024	3,667
2025	74,306
2026	114,572
Thereafter	119,270
<b>Total</b>	<u>\$ 534,758</u>

*Actuarial Assumptions.* The total pension liability at July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	2.21 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018. This is a change from the prior year mortality assumption which was based on the Generational RP-2000 with Projection Scale BB tables.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

*Discount Rate.* The discount rate used to measure the total pension liability was 2.21 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion

date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2020 valuation was updated from 3.50 percent to 2.21 percent.

*Sensitivity of the College’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the College’s proportionate share of the net pension liability calculated using the discount rate of 2.21 percent, as well as what the College’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.21 percent) or 1 percentage point higher (3.21 percent) than the current rate:

	<u>1% Decrease (1.21%)</u>	<u>Current Discount Rate (2.21%)</u>	<u>1% Increase (3.21%)</u>
College’s proportionate share of the net pension liability	\$8,023,997	\$6,941,442	\$6,055,373

*Pension Plan Fiduciary Net Position.* Detailed information about the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan.* At June 30, 2021, the College reported a payable of \$34,892 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2021.

**11. Retirement Plans – Defined Contribution Pension Plans**

**FRS Investment Plan.** The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA’s annual financial statements and in the State’s Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2020-21 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	6.30
FRS, Senior Management Service	7.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2021, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College's Investment Plan pension expense totaled \$587,358 for the fiscal year ended June 30, 2021.

*Payables to the Investment Plan.* At June 30, 2021, the College reported a payable of \$82,156 for the outstanding amount of contributions to the Plan required for fiscal year ended June 30, 2021.

## 12. Construction Commitments

The College's construction commitments at June 30, 2021, were as follows:

<u>Project Description</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Orange Park Campus Renovations - Building L	\$ 5,082,085	\$ 4,318,838	\$ 763,247
St. Augustine Campus Renovations - Building V	2,398,694	2,392,911	5,783
<b>Total</b>	<b>\$ 7,480,779</b>	<b>\$ 6,711,749</b>	<b>\$ 769,030</b>

## 13. Risk Management Programs

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards

of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and purchases excess insurance through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$110 million to February 28, 2021, and up to \$100 million from March 1, 2021, for property insurance. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile liability, workers' compensation, health, life, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

#### **14. Functional Distribution of Operating Expenses**

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 16,654,717
Public Services	453,307
Academic Support	3,858,456
Student Services	3,994,624
Institutional Support	7,981,223
Operation and Maintenance of Plant	5,685,925
Scholarships and Waivers	8,296,439
Depreciation	2,352,008
Auxiliary Enterprises	2,640,750
<b>Total Operating Expenses</b>	<b>\$ 51,917,449</b>

## **OTHER REQUIRED SUPPLEMENTARY INFORMATION**

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### **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
<b>Total OPEB Liability</b>				
Service cost	\$ 79,831	\$ 62,459	\$ 65,386	\$ 72,927
Interest	71,836	57,630	53,825	48,219
Difference between expected and actual experience	-	260,385	-	-
Changes of assumptions or other inputs	245,427	164,768	(79,760)	(151,084)
Benefit Payments	(59,644)	(63,778)	(60,765)	(59,519)
<b>Net change in total OPEB liability</b>	<b>337,450</b>	<b>481,464</b>	<b>(21,314)</b>	<b>(89,457)</b>
Total OPEB Liability - beginning	2,002,197	1,520,733	1,542,047	1,631,504
<b>Total OPEB Liability - ending</b>	<b>\$ 2,339,647</b>	<b>\$ 2,002,197</b>	<b>\$ 1,520,733</b>	<b>\$ 1,542,047</b>
Covered-Employee Payroll	\$ 15,660,287	\$ 15,660,287	\$ 15,896,035	\$ 15,896,035
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	<b>14.94%</b>	<b>12.79%</b>	<b>9.57%</b>	<b>9.70%</b>

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**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan**

	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>
College's proportion of the FRS net pension liability	0.043331278%	0.042277680%	0.043257206%	0.042311196%
College's proportionate share of the FRS net pension liability	\$ 18,780,414	\$ 14,559,845	\$ 13,029,295	\$ 12,515,368
College's covered payroll (2)	\$ 19,698,124	\$ 18,513,474	\$ 18,489,074	\$ 18,174,849
College's proportionate share of the FRS net pension liability as a percentage of its covered payroll	95.34%	78.64%	70.47%	68.86%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	78.85%	82.61%	84.26%	83.89%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of College Contributions – Florida Retirement System Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
Contractually required FRS contribution	\$ 1,718,320	\$ 1,289,149	\$ 1,341,816	\$ 1,260,976
FRS contributions in relation to the contractually required contribution	<u>(1,718,320)</u>	<u>(1,289,149)</u>	<u>(1,341,816)</u>	<u>(1,260,976)</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 19,463,011	\$ 19,698,124	\$ 18,513,474	\$ 18,489,074
FRS contributions as a percentage of covered payroll	8.83%	6.54%	7.25%	6.82%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.043366046%	0.045294300%	0.045560091%	0.035671013%
\$ 10,949,960	\$ 5,850,366	\$ 2,779,836	\$ 6,140,569
\$ 18,293,849	\$ 18,089,635	\$ 17,939,087	\$ 16,821,682
59.86%	32.34%	15.50%	36.50%
84.88%	92.00%	96.09%	88.54%

<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 1,137,187	\$ 1,098,667	\$ 1,104,314	\$ 997,959
<u>(1,137,187)</u>	<u>(1,098,667)</u>	<u>(1,104,314)</u>	<u>(997,959)</u>
\$ -	\$ -	\$ -	\$ -
\$ 18,174,849	\$ 18,293,849	\$ 18,089,635	\$ 17,939,087
6.26%	6.01%	6.10%	5.56%

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan**

	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>
College's proportion of the HIS net pension liability	0.056851222%	0.055390690%	0.056572452%	0.057019833%
College's proportionate share of the HIS net pension liability	\$ 6,941,442	\$ 6,197,664	\$ 5,987,692	\$ 6,096,824
College's covered payroll (2)	\$ 19,698,124	\$ 18,513,474	\$ 18,489,074	\$ 18,174,849
College's proportionate share of the HIS net pension liability as a percentage of its covered payroll	35.24%	33.48%	32.39%	33.55%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	3.00%	2.63%	2.15%	1.64%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

**Schedule of College Contributions – Health Insurance Subsidy Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
Contractually required HIS contribution	\$ 323,360	\$ 328,112	\$ 308,478	\$ 307,697
HIS contributions in relation to the contractually required HIS contribution	<u>(323,360)</u>	<u>(328,112)</u>	<u>(308,478)</u>	<u>(307,697)</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 19,463,011	\$ 19,698,124	\$ 18,513,474	\$ 18,489,074
HIS contributions as a percentage of covered payroll	1.66%	1.67%	1.67%	1.66%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.059101534%	0.059626812%	0.060377669%	0.057905038%
\$ 6,888,039	\$ 6,080,997	\$ 5,645,459	\$ 5,041,395
\$ 18,293,849	\$ 18,089,635	\$ 17,939,087	\$ 16,821,682
37.65%	33.62%	31.47%	29.97%
0.97%	0.50%	0.99%	1.78%

<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 301,742	\$ 303,885	\$ 227,931	\$ 206,834
<u>(301,742)</u>	<u>(303,885)</u>	<u>(227,931)</u>	<u>(206,834)</u>
\$ -	\$ -	\$ -	\$ -
\$ 18,174,849	\$ 18,293,849	\$ 18,089,635	\$ 17,939,087
1.66%	1.66%	1.26%	1.15%

**1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

*Changes of Assumptions.* Changes of assumptions since the prior measurement date are as follows:

- The discount rate was decreased from 3.50 percent to 2.21 percent based on a change in the Municipal Bond Index Rate.
- The mortality rates changed from the RP-2014 mortality table with adjustments for FRS experience and generational mortality improvements using Scale MP-2014 in 2019, to the PUB-2010 mortality table with adjustments for FRS experience and generation mortality improvements using Scale MP-2018 in 2020.
- The range of salary increases changed for Regular Employees (4.00 percent – 7.80 percent) and Senior Management (4.70 percent – 7.10 percent) in 2019, to Regular Employees (3.40 percent – 7.80 percent) and Senior Management (4.10 percent – 8.20 percent) in 2020.

**2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* The long-term expected rate of return was decreased from 6.90 percent to 6.80 percent.

**3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* The municipal rate used to determine total pension liability decreased from 3.50 percent to 2.21 percent, and the active member mortality assumption was updated.



Sherrill F. Norman, CPA  
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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the St. Johns River State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated February 23, 2022, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 23, 2022