

Report No. 2022-145  
March 2022

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial Audit**

## **HILLSBOROUGH COMMUNITY COLLEGE**

For the Fiscal Year Ended  
June 30, 2021



Sherrill F. Norman, CPA  
Auditor General

## Board of Trustees and President

During the 2020-21 fiscal year, Dr. Kenneth H. Atwater served as President of Hillsborough Community College and the following individuals served as Members of the Board of Trustees:

Brigadier General Arthur "Chip" Diehl III (Ret.),  
Chair from 6-18-21, Vice Chair through 6-17-21  
Nancy Watkins from 12-23-20, <sup>a</sup>  
Vice Chair from 6-18-21  
Randall H. Reid through 6-17-21, Chair  
Gregory Celestan from 12-23-20  
Brian Lametto from 12-23-20  
Aakash Patel from 6-18-21  
Dipa Shah through 12-22-20  
Beatriz "Betty" D. Viamontes through 12-22-20

<sup>a</sup> Trustee position vacant from 7-1-20, through 12-22-20.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Michael D. Hess Jr., CPA, and the audit was supervised by Mark A. Arroyo, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at [jaimehoelscher@aud.state.fl.us](mailto:jaimehoelscher@aud.state.fl.us) or by telephone at (850) 412-2868.

This report and other reports prepared by the Auditor General are available at:

[FLAuditor.gov](http://FLAuditor.gov)

Printed copies of our reports may be requested by contacting us at:

**State of Florida Auditor General**

**Claude Pepper Building, Suite G74 · 111 West Madison Street · Tallahassee, FL 32399-1450 · (850) 412-2722**

**HILLSBOROUGH COMMUNITY COLLEGE**  
**TABLE OF CONTENTS**

	<u>Page No.</u>
SUMMARY .....	i
INDEPENDENT AUDITOR'S REPORT .....	1
Report on the Financial Statements .....	1
Other Reporting Required by <i>Government Auditing Standards</i> .....	2
MANAGEMENT'S DISCUSSION AND ANALYSIS .....	4
<b>BASIC FINANCIAL STATEMENTS</b>	
Statement of Net Position .....	14
Statement of Revenues, Expenses, and Changes in Net Position .....	17
Statement of Cash Flows .....	18
Notes to Financial Statements .....	20
<b>OTHER REQUIRED SUPPLEMENTARY INFORMATION</b>	
Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios .....	42
Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan .....	44
Schedule of College Contributions – Florida Retirement System Pension Plan .....	44
Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan.....	46
Schedule of College Contributions – Health Insurance Subsidy Pension Plan.....	46
Notes to Required Supplementary Information .....	48
<b>INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i> .....</b>	
Internal Control Over Financial Reporting .....	49
Compliance and Other Matters .....	50
College's Response to Finding .....	50
Purpose of this Report .....	50
FINDING AND RECOMMENDATION.....	51

# SUMMARY

---

## SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of Hillsborough Community College (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

## SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

We noted a certain matter involving the College's internal control over financial reporting and its operation that we consider to be a significant deficiency, as summarized below. However, this significant deficiency is not considered to be a material weakness.

### Significant Deficiency

**Finding No. 2021-001:** College procedures did not always ensure that, when notes payable are retired and capital assets are acquired, accounting entries and related account balances and transactions are properly recorded and reported.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, issued by the Comptroller General of the United States.

## AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether Hillsborough Community College and its officers with administrative and stewardship responsibilities for College operations had:

- Presented the College's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements; and
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements.

The scope of this audit included an examination of the College's basic financial statements as of and for the fiscal year ended June 30, 2021. We obtained an understanding of the College's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

## AUDIT METHODOLOGY

The methodology used to develop the finding in this report included the examination of pertinent College records in connection with the application of procedures required by auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74  
111 West Madison Street  
Tallahassee, Florida 32399-1450



Phone: (850) 412-2722  
Fax: (850) 488-6975

The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of Hillsborough Community College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit, which represent 100 percent of the transactions and account balances of the discretely presented component unit columns. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the

assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of Hillsborough Community College and of its discretely presented component unit as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matter***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 11, 2022, on our consideration of the Hillsborough Community College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations,

contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Hillsborough Community College's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 11, 2022

## ***MANAGEMENT'S DISCUSSION AND ANALYSIS***

---

Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2021, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College and its component unit, The Hillsborough Community College Foundation, Inc. for the fiscal years ended June 30, 2021, and June 30, 2020.

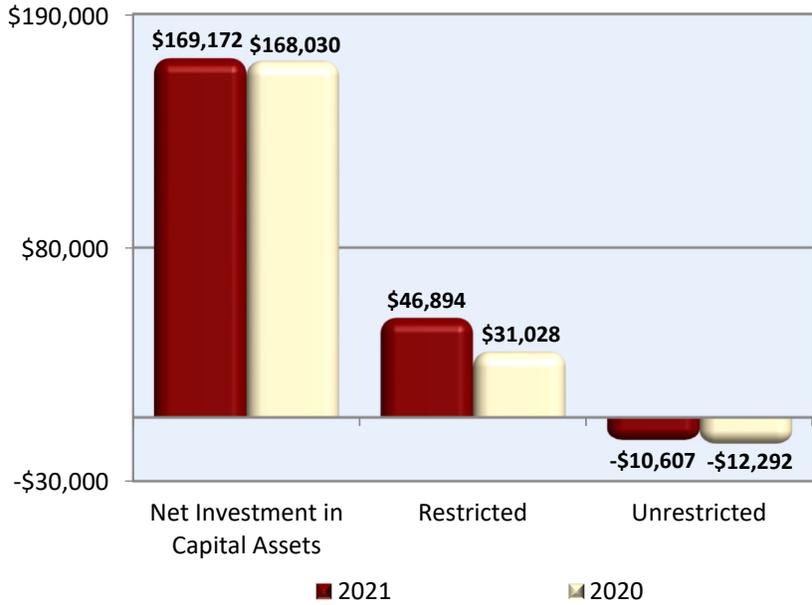
### **FINANCIAL HIGHLIGHTS**

The College's assets and deferred outflows of resources totaled \$302.5 million at June 30, 2021. This balance reflects a \$17.3 million, or 6.1 percent, increase as compared to the 2019-20 fiscal year, resulting from the \$15.2 million increase in due from other governmental agencies for Higher Education Emergency Relief Fund (HEERF) lost revenue, \$2.5 million increase in deferred outflows of resources due to changes in actuarial assumptions related to pension liability and other postemployments benefits (OPEB) liability. While assets and deferred outflows of resources grew, liabilities and deferred inflows of resources decreased by \$1.3 million, or 1.4 percent, totaling \$97.1 million at June 30, 2021, resulting from the \$2.7 million decrease in deferred inflows of resources due to changes in actuarial assumptions related to pension liability and OPEB liability offset by a net increase in current and noncurrent liabilities of \$1.3 million. As a result, the College's net position increased by \$18.7 million, resulting in a year-end balance of \$205.5 million.

The College's operating revenues totaled \$52.5 million for the 2020-21 fiscal year, representing a 3.7 percent decrease compared to the 2019-20 fiscal year due mainly to a \$0.4 million decrease in net student tuition and fees, a \$0.7 million decrease in federal grants and contracts, and a \$0.6 million decrease in net auxiliary enterprises. Operating expenses totaled \$211 million for the 2020-21 fiscal year, representing an increase of 1.3 percent as compared to the 2019-20 fiscal year due mainly to an increase of \$3.2 million in other services and expenses, a \$2 million increase in scholarships and waivers offset by decreases of \$0.8 million in depreciation, \$1 million in personnel services, and \$0.9 million in contractual services.

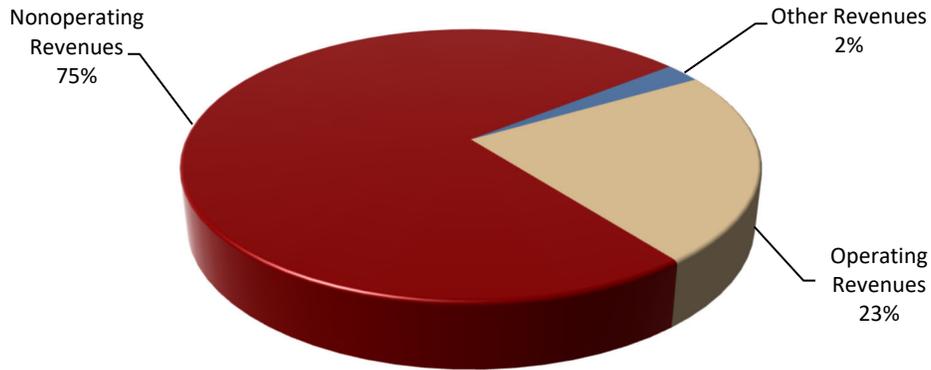
Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2021, and June 30, 2020, is shown in the following graph:

**Net Position  
(In Thousands)**



The following chart provides a graphical presentation of College revenues by category for the 2020-21 fiscal year:

**Total Revenues  
2020-21 Fiscal Year**



**OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to the Governmental Accounting Standards Board (GASB) Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the College as a whole, present a long-term view of the College’s finances, and include activities for the following entities:

- Hillsborough Community College (Primary Institution) - Most of the programs and services generally associated with a college fall into this category, including instruction, public service, and support services.
- The Hillsborough Community College Foundation, Inc. (Component Unit) – Although legally separate, this component unit is important because the College is financially accountable for it, as the College reports its financial activities to the State of Florida.

### **The Statement of Net Position**

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College's financial condition.

A condensed statement of assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position of the College and its component unit as of June 30, 2021, and June 30, 2020, is shown in the following:

#### **Condensed Statement of Net Position at June 30**

(In Thousands)

	<b>College</b>		<b>Component Unit</b>	
	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>
<b>Assets</b>				
Current Assets	\$ 56,182	\$ 52,152	\$ 2,268	\$ 1,848
Capital Assets, Net	169,172	177,448	9,118	9,559
Other Noncurrent Assets	51,630	32,507	17,652	15,057
<b>Total Assets</b>	<b>276,984</b>	<b>262,107</b>	<b>29,038</b>	<b>26,464</b>
<b>Deferred Outflows of Resources</b>	<b>25,539</b>	<b>23,070</b>	<b>-</b>	<b>-</b>
<b>Liabilities</b>				
Current Liabilities	15,067	15,378	1,644	1,475
Noncurrent Liabilities	78,986	77,357	10,170	11,030
<b>Total Liabilities</b>	<b>94,053</b>	<b>92,735</b>	<b>11,814</b>	<b>12,505</b>
<b>Deferred Inflows of Resources</b>	<b>3,011</b>	<b>5,676</b>	<b>-</b>	<b>-</b>
<b>Net Position</b>				
Net Investment in Capital Assets	169,172	168,030	(1,916)	(2,318)
Restricted	46,894	31,028	13,631	11,544
Unrestricted	(10,607)	(12,292)	5,509	4,733
<b>Total Net Position</b>	<b>\$ 205,459</b>	<b>\$ 186,766</b>	<b>\$ 17,224</b>	<b>\$ 13,959</b>

The increase in current assets and noncurrent assets is primarily due to a \$15.2 million increase in due from other government agencies.

The decrease in capital assets is primarily due to the sale of the Dr. Gwendolyn W. Stephenson District Administration Center (GWSC) in Fall 2020, and depreciation of capital assets.

The net decrease in the College's deferred outflows and deferred inflows of resources and the increase in noncurrent liabilities are primarily due to the effects of changes in actuarial assumptions related to economic and demographic factors of all active, inactive, and retired employees as applied to pensions and to the payoff of the \$10 million note payable for the Allied Health Building. As a result of the changes in assets and liabilities, the College's ending net position increased \$18.7 million, or 10 percent.

### **The Statement of Revenues, Expenses, and Changes in Net Position**

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the College's activities of the College and its component unit for the 2020-21 and 2019-20 fiscal years:

#### **Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years**

(In Thousands)

	College		Component Unit	
	2020-21	2019-20	2020-21	2019-20
Operating Revenues	\$ 52,544	\$ 54,558	\$ 5,077	\$ 5,771
Less, Operating Expenses	210,963	208,237	7,207	7,431
<b>Operating Loss</b>	(158,419)	(153,679)	(2,130)	(1,660)
Net Nonoperating Revenues	171,674	134,854	5,395	2,596
<b>Income (Loss) Before Other Revenues</b>	13,255	(18,825)	3,265	936
Other Revenues	5,438	5,810	-	-
<b>Net Increase (Decrease) In Net Position</b>	18,693	(13,015)	3,265	936
Net Position, Beginning of Year	186,766	199,781	13,959	13,023
<b>Net Position, End of Year</b>	<u>\$ 205,459</u>	<u>\$ 186,766</u>	<u>\$ 17,224</u>	<u>\$ 13,959</u>

### **Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues by source that were used to fund operating activities for the College and its component unit for the 2020-21 and 2019-20 fiscal years:

## Operating Revenues For the Fiscal Years

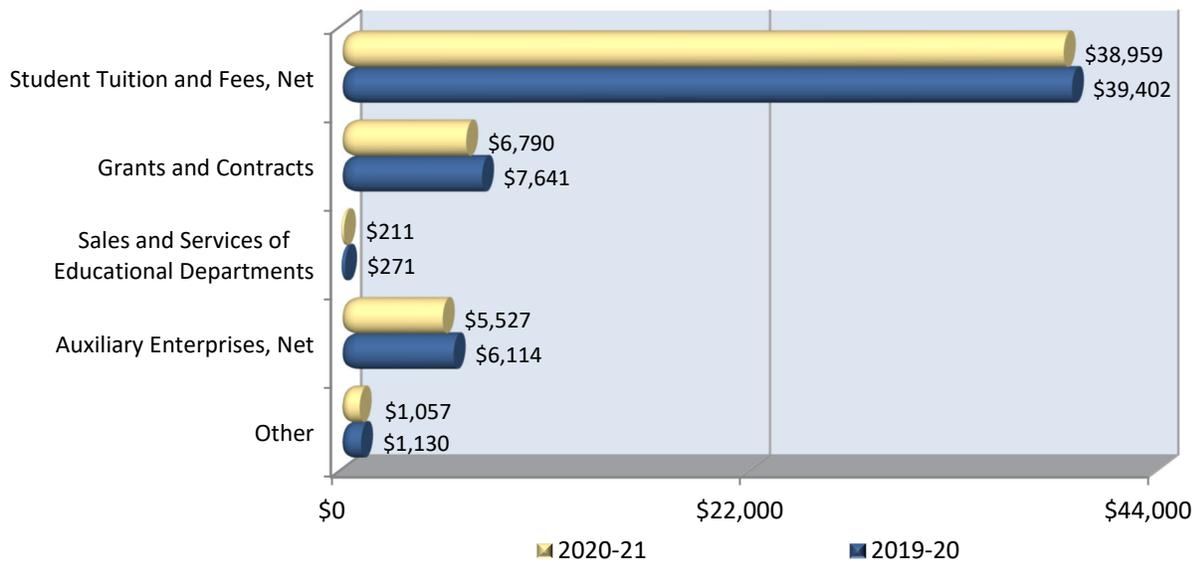
(In Thousands)

	College		Component Unit	
	2020-21	2019-20	2020-21	2019-20
Student Tuition and Fees, Net	\$ 38,959	\$ 39,402	\$ -	\$ -
Grants and Contracts	6,790	7,641	1,191	1,751
Sales and Services of Educational Departments	211	271	-	-
Auxiliary Enterprises, Net	5,527	6,114	-	-
Other	1,057	1,130	3,886	4,020
<b>Total Operating Revenues</b>	<b>\$ 52,544</b>	<b>\$ 54,558</b>	<b>\$ 5,077</b>	<b>\$ 5,771</b>

The following chart presents the College's operating revenues for the 2020-21 and 2019-20 fiscal years:

### Operating Revenues

(In Thousands)



College operating revenue decreased \$2 million mainly due to a \$0.9 million decrease in grants and contracts, a \$0.6 million decrease in net auxiliary enterprises, and a \$0.4 million decrease in net student tuition and fees.

### Operating Expenses

Expenses are categorized as operating or nonoperating. The majority of the College's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the College and its component unit for the 2020-21 and 2019-20 fiscal years:

**Operating Expenses  
For the Fiscal Years**

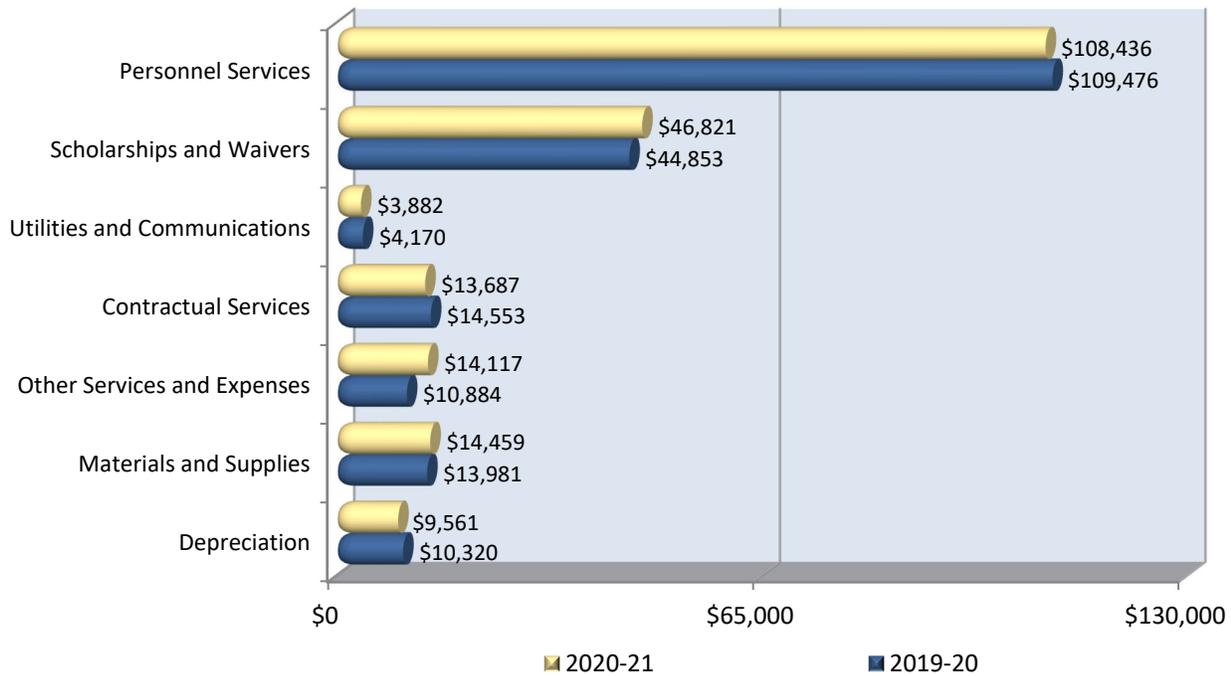
(In Thousands)

	College		Component Unit	
	2020-21	2019-20	2020-21	2019-20
Personnel Services	\$ 108,436	\$ 109,476	\$ 694	\$ 640
Scholarships and Waivers	46,821	44,853	3,537	3,832
Utilities and Communications	3,882	4,170	-	-
Contractual Services	13,687	14,553	-	-
Other Services and Expenses	14,117	10,884	1,902	1,980
Materials and Supplies	14,459	13,981	-	-
Depreciation	9,561	10,320	1,074	979
<b>Total Operating Expenses</b>	<b>\$ 210,963</b>	<b>\$ 208,237</b>	<b>\$ 7,207</b>	<b>\$ 7,431</b>

The following chart presents the College’s operating expenses for the 2020-21 and 2019-20 fiscal years:

**Operating Expenses**

(In Thousands)



College operating expense changes were mainly the result of a \$3.2 million increase in other services and expenses due to the write off of student receivables.

**Nonoperating Revenues and Expenses**

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College’s nonoperating revenues and expenses for the 2020-21 and 2019-20 fiscal years:

**Nonoperating Revenues (Expenses)  
For the Fiscal Years  
(In Thousands)**

	<b>College</b>	
	<b>2020-21</b>	<b>2019-20</b>
State Noncapital Appropriations	\$ 71,190	\$ 69,926
Federal and State Student Financial Aid	66,362	64,945
Gifts and Grants	16,566	574
Investment Income	270	863
Net Gain (Loss) on Investments	(149)	88
Gain (Loss) on Disposal of Capital Assets	17,677	(254)
Interest on Capital Asset-Related Debt	(242)	(307)
Other Nonoperating Expenses	-	(981)
<b>Net Nonoperating Revenues</b>	<b>\$ 171,674</b>	<b>\$ 134,854</b>

Net nonoperating revenues increased by \$36.8 million mainly due to a \$17.9 million increase in gain on disposal of capital assets with the sale of the GWSC, and a \$15.4 million increase in gifts and grants due to HEERF Institutional funds.

**Other Revenues**

This category is composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues for the 2020-21 and 2019-20 fiscal years:

**Other Revenues  
For the Fiscal Years  
(In Thousands)**

	<b>2020-21</b>	<b>2019-20</b>
State Capital Appropriations	\$ 792	\$ 717
Capital Grants, Contracts, Gifts, and Fees	4,646	5,093
<b>Total</b>	<b>\$ 5,438</b>	<b>\$ 5,810</b>

Other revenues decreased by \$0.4 million primarily due to a decrease in capital improvement fees.

**The Statement of Cash Flows**

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College's cash flows for the 2020-21 and 2019-20 fiscal years:

**Condensed Statement of Cash Flows  
For the Fiscal Years  
(In Thousands)**

	<b>2020-21</b>	<b>2019-20</b>
Cash Provided (Used) by:		
Operating Activities	\$ (138,723)	\$ (134,323)
Noncapital Financing Activities	143,821	134,463
Capital and Related Financing Activities	9,492	4,067
Investing Activities	132	(1,468)
<b>Net Increase in Cash and Cash Equivalents</b>	<b>14,722</b>	<b>2,739</b>
Cash and Cash Equivalents, Beginning of Year	56,640	53,901
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 71,362</b>	<b>\$ 56,640</b>

Major sources of funds came from State noncapital appropriations (\$71.2 million), Federal and State student financial aid (\$66.4 million), net student tuition and fees (\$41.5 million), proceeds from sale of capital assets (\$18.9 million), grants and contracts (\$6.7 million), gifts and grants (\$6.3 million), auxiliary enterprise receipts (\$5.5 million) and capital gifts and grants (\$4.6 million). Major uses of funds were for payments to employees and for employee benefits (\$101.4 million), payments for scholarships (\$46.8 million), payments to suppliers (\$41.4 million), principal paid on capital debt (\$11.5 million), and purchases of capital assets (\$2.5 million).

Changes in cash and cash equivalents were the result of the following factors:

- The decrease in operating activities is primarily due to a decrease of \$1.1 million in grants and contracts and an increase of \$2.9 million in payments for scholarships.
- The increase in noncapital financing activities is primarily due to an increase of \$6.3 million in gifts and grants received for other than capital or endowment purposes, an increase of \$1.4 million in Federal and State student financial aid, and a \$1.3 million increase in State noncapital appropriations.
- The increase in capital and related financing activities is primarily due to proceeds on the sale of capital assets of \$18.9 million offset by \$11.5 million in principal paid on capital debt.

**CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS,  
AND DEBT ADMINISTRATION**

**Capital Assets**

At June 30, 2021, the College had \$346 million in capital assets, less accumulated depreciation of \$176.8 million, for net capital assets of \$169.2 million. Depreciation charges for the current fiscal year totaled \$9.6 million. The following table summarizes the College's capital assets, net of accumulated depreciation, at June 30:

## Capital Assets, Net at June 30

(In Thousands)

	<u>2021</u>	<u>2020</u>
Land	\$ 29,037	\$ 29,456
Construction in Progress	1,004	-
Buildings	131,380	140,238
Other Structures and Improvements	2,533	2,291
Furniture, Machinery, and Equipment	1,869	1,962
Leasehold Improvements	3,349	3,501
<b>Capital Assets, Net</b>	<b><u>\$ 169,172</u></b>	<b><u>\$177,448</u></b>

Additional information about the College's capital assets is presented in the notes to financial statements.

### Capital Expenses and Commitments

Major capital expenses through June 30, 2021, were incurred on the New District Building project. The College's construction commitment at June 30, 2021, is as follows:

	<u>Amount</u>
Total Committed	\$ 14,400,000
Completed to Date	<u>(1,004,304)</u>
<b>Balance Committed</b>	<b><u>\$ 13,395,696</u></b>

Additional information about the College's construction commitment is presented in the notes to financial statements.

### Debt Administration

As of June 30, 2021, the College had no outstanding debt payable, representing a decrease of \$11.5 million, or 100 percent, from the prior fiscal year. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30:

#### Long-Term Debt at June 30

(In Thousands)

	<u>2021</u>	<u>2020</u>
Notes Payable	\$ -	\$ 11,505
<b>Total</b>	<b><u>\$ -</u></b>	<b><u>\$ 11,505</u></b>

During the 2020-21 fiscal year, debt repayments totaled \$11.5 million. Additional information about the College's long-term debt is presented in the notes to financial statements.

### ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The College's economic condition is tied to both State funding and tuition, each providing about half of the College's revenue stream. The continuing COVID-19 pandemic will continue to make the 2021-22 fiscal year challenging from a revenue standpoint by impacting both of these sources of revenue. The College

instituted a distance learning fee of \$14 per credit hour in Fall 2020 (along with a significant shift from face-to-face to online learning) that will provide a key source of new revenue for the College and allow for the shifting of some resources to help alleviate any potential revenue shortfalls along with the improvement of distance learning classes. The College will also need to keep close watch on costs to maintain a balanced budget and may still need to draw down some of its fund balance in the 2021-22 fiscal year.

#### REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Vice President for Administration/Chief Financial Officer, Hillsborough Community College, 39 Columbia Dr., Tampa, Florida 33606.

# BASIC FINANCIAL STATEMENTS

## HILLSBOROUGH COMMUNITY COLLEGE A Component Unit of the State of Florida Statement of Net Position

June 30, 2021

	<u>College</u>	<u>Component Unit</u>
<b>ASSETS</b>		
Current Assets:		
Cash and Cash Equivalents	\$ 24,669,610	\$ 1,429,203
Restricted Cash and Cash Equivalents	1,857,095	-
Investments	2,624,258	-
Accounts Receivable, Net	4,809,795	417,905
Pledges Receivable, Net	-	357,684
Notes Receivable	14,073	-
Due from Other Governmental Agencies	17,888,086	-
Due from Component Unit	373,794	-
Inventories	1,687,223	-
Prepaid Expenses	2,258,178	63,382
<b>Total Current Assets</b>	<u>56,182,112</u>	<u>2,268,174</u>
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	44,835,514	2,747,241
Investments	6,657,369	14,110,507
Pledges Receivable, Net	-	793,961
Depreciable Capital Assets, Net	139,130,934	9,118,090
Nondepreciable Capital Assets	30,040,839	-
Other Assets	137,500	-
<b>Total Noncurrent Assets</b>	<u>220,802,156</u>	<u>26,769,799</u>
<b>TOTAL ASSETS</b>	<u>276,984,268</u>	<u>29,037,973</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	810,843	-
Pensions	24,727,931	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>25,538,774</u>	<u>-</u>
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	6,827,383	288,762
Accrued Interest Payable	-	19,127
Salary and Payroll Taxes Payable	3,754,405	-
Retainage Payable	167,323	-
Due to Other Governmental Agencies	917,826	-
Due to College	-	373,794
Unearned Revenue	3,848	97,862
Estimated Insurance Claims Payable	1,620,837	-
Deposits Held for Others	554,252	-
Long-Term Liabilities - Current Portion:		
Notes Payable	-	864,000
Compensated Absences Payable	400,000	-
Other Postemployment Benefits Liability	282,366	-
Net Pension Liability	539,085	-
<b>Total Current Liabilities</b>	<u>15,067,325</u>	<u>1,643,545</u>

	<u>College</u>	<u>Component Unit</u>
<b>LIABILITIES (Continued)</b>		
Noncurrent Liabilities:		
Notes Payable	-	10,170,434
Compensated Absences Payable	3,969,590	-
Other Postemployment Benefits Liability	1,330,224	-
Net Pension Liability	73,686,457	-
<b>Total Noncurrent Liabilities</b>	<u>78,986,271</u>	<u>10,170,434</u>
<b>TOTAL LIABILITIES</b>	<u>94,053,596</u>	<u>11,813,979</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	234,903	-
Pensions	2,775,927	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>3,010,830</u>	<u>-</u>
<b>NET POSITION</b>		
Net Investment in Capital Assets	169,171,773	(1,916,344)
Restricted:		
Nonexpendable:		
Endowment	-	5,231,595
Expendable:		
Grants and Loans	440,028	2,146,178
Scholarships	-	4,765,681
Capital Projects	46,453,516	-
Other	-	1,487,897
Unrestricted	<u>(10,606,701)</u>	<u>5,508,987</u>
<b>TOTAL NET POSITION</b>	<u>\$ 205,458,616</u>	<u>\$ 17,223,994</u>

The accompanying notes to financial statements are an integral part of this statement.

THIS PAGE INTENTIONALLY LEFT BLANK

**HILLSBOROUGH COMMUNITY COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2021**

	<u>College</u>	<u>Component Unit</u>
<b>REVENUES</b>		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship Allowances of \$24,215,885	\$ 38,959,202	\$ -
Federal Grants and Contracts	3,514,511	-
State and Local Grants and Contracts	2,663,474	-
Nongovernmental Grants and Contracts	611,766	1,191,591
Sales and Services of Educational Departments	210,674	-
Auxiliary Enterprises, Net of Scholarship Allowances of \$1,237,053	5,527,240	-
Other Operating Revenues	1,056,763	3,885,630
<b>Total Operating Revenues</b>	<u>52,543,630</u>	<u>5,077,221</u>
<b>EXPENSES</b>		
Operating Expenses:		
Personnel Services	108,436,385	693,748
Scholarships and Waivers	46,821,479	3,537,428
Utilities and Communications	3,881,796	-
Contractual Services	13,687,225	-
Other Services and Expenses	14,116,528	1,902,082
Materials and Supplies	14,458,822	-
Depreciation	9,561,320	1,073,770
<b>Total Operating Expenses</b>	<u>210,963,555</u>	<u>7,207,028</u>
<b>Operating Loss</b>	<u>(158,419,925)</u>	<u>(2,129,807)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State Noncapital Appropriations	71,189,826	-
Federal and State Student Financial Aid	66,362,053	-
Gifts and Grants	16,566,303	2,180,590
Investment Income	270,300	317,642
Net Gain (Loss) on Investments	(148,545)	1,073,791
Realized Gain on Investments	-	1,822,675
Gain on Disposal of Capital Assets	17,676,700	-
Interest on Capital Asset-Related Debt	(242,308)	-
<b>Net Nonoperating Revenues</b>	<u>171,674,329</u>	<u>5,394,698</u>
<b>Income Before Other Revenues</b>	<u>13,254,404</u>	<u>3,264,891</u>
State Capital Appropriations	792,400	-
Capital Grants, Contracts, Gifts, and Fees	4,645,841	-
<b>Total Other Revenues</b>	<u>5,438,241</u>	<u>-</u>
<b>Increase in Net Position</b>	<u>18,692,645</u>	<u>3,264,891</u>
Net Position, Beginning of Year	186,765,971	13,959,103
<b>Net Position, End of Year</b>	<u>\$ 205,458,616</u>	<u>\$ 17,223,994</u>

The accompanying notes to financial statements are an integral part of this statement.

**HILLSBOROUGH COMMUNITY COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Cash Flows**

**For the Fiscal Year Ended June 30, 2021**

	<b>College</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Student Tuition and Fees, Net	\$ 41,512,111
Grants and Contracts	6,694,659
Payments to Suppliers	(41,399,832)
Payments for Utilities and Communications	(3,881,796)
Payments to Employees	(77,173,264)
Payments for Employee Benefits	(24,253,815)
Payments for Scholarships	(46,849,719)
Auxiliary Enterprises, Net	5,534,590
Sales and Services of Educational Departments	210,674
Other Receipts	883,620
	<b>(138,722,772)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State Noncapital Appropriations	71,189,826
Federal and State Student Financial Aid	66,362,053
Federal Direct Loan Program Receipts	38,474,710
Federal Direct Loan Program Disbursements	(38,474,710)
Gifts and Grants Received for Other Than Capital or Endowment Purposes	6,268,581
	<b>143,820,460</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
State Capital Appropriations	145,207
Capital Grants and Gifts	4,645,841
Proceeds from Sale of Capital Assets	18,915,000
Purchases of Capital Assets	(2,466,314)
Principal Paid on Capital Debt	(11,505,000)
Interest Paid on Capital Debt	(242,308)
	<b>9,492,426</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Proceeds from Sales and Maturities of Investments	4,333,672
Purchases of Investments	(4,472,000)
Investment Income	270,300
	<b>131,972</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>14,722,086</b>
Cash and Cash Equivalents, Beginning of Year	56,640,133
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 71,362,219</b>

	<u>College</u>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (158,419,925)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	9,561,320
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	6,759,498
Due from Other Governmental Agencies	(4,212,538)
Due from Component Unit	38,692
Due to Other Governmental Agencies	(202,986)
Inventories	98,038
Prepaid Expenses	(193,990)
Accounts Payable	809,970
Notes Receivable	7,004
Salaries and Payroll Taxes Payable	211,163
Unearned Revenue	(4,559)
Estimated Insurance Claims Payable	(109,704)
Deposits Held for Others	27,399
Compensated Absences Payable	232,285
Other Postemployment Benefits Payable	(34,912)
Net Pension Liability	11,845,133
Deferred Outflows of Resources Related to Other Postemployment Benefits	136,079
Deferred Inflows of Resources Related to Other Postemployment Benefits	(39,195)
Deferred Outflows of Resources Related to Pensions	(2,605,150)
Deferred Inflows of Resources Related to Pensions	(2,626,394)
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	<u>\$ (138,722,772)</u>
<b>SUPPLEMENTAL DISCLOSURE OF NONCASH INVESTING ACTIVITIES</b>	
Unrealized losses on investments were recognized as a reduction to investment income on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ (148,545)

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

---

## **1. Summary of Significant Accounting Policies**

**Reporting Entity.** The governing body of Hillsborough Community College, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of five members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves Hillsborough County.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

**Discretely Presented Component Unit.** Based on the application of the criteria for determining component units, The Hillsborough Community College Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public and can be obtained from the Vice President for Administrative Services/Chief Financial Officer, Hillsborough Community College, 39 Columbia Dr., Tampa, Florida 33606. The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended June 30, 2021.

**Basis of Presentation.** The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only

business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Measurement Focus and Basis of Accounting.** Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component unit uses the economic resources measurement focus and the accrual basis of accounting, and follows FASB standards of accounting and financial reporting for not-for-profit organizations.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, gifts and grants, and investment income. Unrealized loss on investments and interest on capital asset-related debt are nonoperating expenses. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is actually paid by

the student or the third party making payment on behalf of the student. The College applied the “Alternate Method” as prescribed in NACUBO Advisory Report 2000-05 to determine the reported net tuition scholarship allowances. Under this method, the College computes these amounts by allocating the cash payments to students, excluding payments for services, using a ratio of total aid to aid not considered third-party aid.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

**Cash and Cash Equivalents**. The amount reported as cash and cash equivalents consists of cash on hand, cash in demand accounts, money market funds, and cash invested with the State Board of Administration (SBA) Florida PRIME investment pool. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the SBA Florida PRIME investment pool to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida’s multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2021, the College reported as cash equivalents \$34,444,836 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College’s investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAM by Standard & Poor’s and had a weighted-average days to maturity (WAM) of 50 days as of June 30, 2021. A portfolio’s WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at amortized cost.

Section 218.409(8)(a), Florida Statutes, provides that “the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and

withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days.” As of June 30, 2021, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

At June 30, 2021, the College had \$62,124 in money market funds that carried a credit rating of Aaa by Moody’s and had a WAM of 28 days.

**Inventories.** Inventories consist of items for resale by the campus bookstore, and are valued using the last invoice cost, which approximates the first-in, first-out method of inventory valuation. Consumable laboratory supplies, teaching materials, and office supplies on hand in College departments are expensed when purchased, and are not considered material. Accordingly, these items are not included in the reported inventory.

**Capital Assets.** College capital assets consist of land, construction in progress, buildings, other structures and improvements, furniture, machinery, and equipment, and leasehold improvements. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for tangible personal property and \$25,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:
  - Computer Equipment – 3 years
  - Vehicles, Office Machines, and Educational Equipment – 5 years
  - Furniture – 7 years
  - Pianos – 10 years
- Leasehold Improvements – 40 years

**Noncurrent Liabilities.** Noncurrent liabilities include compensated absences payable, other postemployment benefits liability, and net pension liabilities that are not scheduled to be paid within the next fiscal year.

**Pensions.** For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans.

Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

## 2. Deficit Net Position in Individual Funds

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, other postemployment benefits liability, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (12,902,563)
Auxiliary Funds	2,294,862
Agency Funds	<u>1,000</u>
<b>Total</b>	<b><u>\$ (10,606,701)</u></b>

## 3. Investments

The Board of Trustees has adopted a written investment policy providing that surplus funds of the College shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Section 218.415(16), Florida Statutes, authorizes the College to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined by Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open-end or closed-end management type investment companies; and other investments approved by the Board of Trustees as authorized by law. SBE Rule 6A-14.0765(3), Florida Administrative Code, provides that College loan, endowment, annuity, and life income funds may also be invested pursuant to Section 215.47, Florida Statutes. Investments authorized by Section 215.47, Florida Statutes, include bonds, notes, commercial paper, and various other types of investments.

Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

**Fair Value Measurement.** The College categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

All of the College's recurring fair value measurements as of June 30, 2021, are valued using quoted market prices (Level 1 inputs).

The College's investments at June 30, 2021, are reported as follows:

Investments by fair value level	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
United States Treasury Securities	\$ 1,581,563	\$ 1,581,563	\$ -	\$ -
Agency Bonds	995,995	995,995	-	-
Bonds and Notes	624,534	624,534	-	-
Certificates of Deposit	6,079,535	6,079,535	-	-
<b>Total investments by fair value level</b>	<b>\$ 9,281,627</b>	<b>\$ 9,281,627</b>	<b>\$ -</b>	<b>\$ -</b>

**Certificates of Deposit.** The College reported investments totaling \$6,079,535 at June 30, 2021, in certificates of deposits (CDs) with 27 banks. The investments in CDs were fully insured by the Federal Deposit Insurance Corporation. The CDs carry original maturity dates ranging from 1.50 to 3.82 years and at June 30, 2021, have a weighted-average maturity (WAM) of 478 days. The College's investments in CDs are held in the name of a third-party custodial bank, not in the name of the College.

**Corporate Bond.** The College reported investments totaling \$624,534 at June 30, 2021, in a corporate bond. The corporate bond carries an original maturity of 3.54 years, and at June 30, 2021, has a WAM of 1,169 days. The College's investment in the corporate bond has a rating of Aa1 by Moody's. The College's investment in the corporate bond is held in the name of a third-party custodial bank, not in the name of the College.

**Agency Bonds.** The College reported investments totaling \$995,995 at June 30, 2021, in agency bonds. The agency bonds carry original maturity dates ranging from 3 to 4.25 years, and at June 30, 2021, have a WAM of 1,032 days. The College's investments in agency bonds are rated Aaa by Moody's. The College's investments in agency bonds are held in the name of a third-party custodial bank, not in the name of the College.

**United States Treasury Notes.** The College reported investments totaling \$1,581,563 at June 30, 2021, in United States Treasury Notes. The Treasury Notes carry original maturity dates ranging from 3.20 to 3.62 years, and at June 30, 2021, have a WAM of 1,204 days. The College's investments in United States Treasury Notes are rated Aaa by Moody's. The College's investments in United States Treasury Notes are held in the name of a third-party custodial bank, not in the name of the College.

The following risks apply to these investments:

***Interest Rate Risk:*** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The College's investment policy, as a means of mitigating this risk, suggests that the investment portfolio shall be constructed in such a manner as to provide sufficient liquidity to pay obligations as they come due. To the extent possible, an attempt will be made to match investment maturities with known cash needs and anticipated cash-flow requirements. The intent of the investment policy is to buy and hold financial instruments until maturity whenever feasible.

***Credit Risk:*** Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligations. Credit risk is evaluated by independent investment rating organizations such as

Standard & Poor's and Moody's Investors Services. The lower the rating, the greater the risk that the bond issuer may default or fail to meet its payment obligations. The College's investment policy allows investments in certain fixed income securities including Corporate Debt.

*Custodial Credit Risk:* Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the College will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The College's investment policy addresses custodial credit risk in that all securities purchased by the College shall be properly designated as an asset of the Board of Trustees of Hillsborough Community College and held in safe keeping by a third party custodial bank or other third party custodial institution. If a bank or trust company serves in the capacity of Investment Manager, said bank or trust company could also perform required custodial and reporting services.

*Concentration of Credit Risk:* Concentration of credit risk is the risk of loss attributed to the magnitude of investments in a single issuer. The College's investment policy does not limit the amount the College may invest in any one issuer; however, investments held shall be diversified to control the risk of loss resulting from overconcentration of assets in a specific maturity, issuer, instrument, dealer or bank through which financial instruments are bought and sold.

**Component Unit Investments.** The College's component unit reported investments totaling \$14,110,507 at June 30, 2021, of which \$13,532,554 is invested in mutual funds, \$21,061 is invested in common stock, and \$556,892 is invested in other investments. The College's component unit categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The mutual funds, common stock, and \$167,803 of its other investments are valued using quoted market prices (Level 1 inputs) and \$389,089 of its other investments are valued using significant unobservable inputs (Level 3 inputs).

#### **4. Accounts Receivable**

Accounts receivable represent amounts for student fee deferments, various student services provided by the College, uncollected commissions for food service and vending machine sales, unused credit memos, and contract and grant reimbursements due from third parties. The accounts receivable are reported net of a \$3,461,311 allowance for doubtful accounts.

#### **5. Notes Receivable**

Notes receivable represents a promissory note issued to the College by a Florida not-for-profit corporation dated September 30, 2011, for \$116,803. The interest rate for the note is 3.21 percent per annum on the unpaid principal balance from the date of the note through and including December 1, 2021. Monthly fixed payments of \$1,139 for principal and interest commenced on January 1, 2012, and are scheduled for 120 consecutive months. As of June 30, 2021, the outstanding balance is \$14,073.

#### **6. Due From Other Governmental Agencies**

The amount due from other governmental agencies primarily consists of \$10,310,373 in Higher Education Emergency Relief Fund (HEERF) receivables and \$6,501,650 from the School District of Hillsborough County for dual enrollment at June 30, 2021.

## 7. Due From Component Unit

The \$373,794 reported as due to component unit consists of amounts owed to the College by the Foundation at June 30, 2021, for private grants awarded to the College, but not paid by the Foundation.

## 8. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2021, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:				
Land	\$ 29,456,019	\$ -	\$ 419,484	\$ 29,036,535
Construction in Progress	-	1,004,304	-	1,004,304
<b>Total Nondepreciable Capital Assets</b>	<b>\$ 29,456,019</b>	<b>\$ 1,004,304</b>	<b>\$ 419,484</b>	<b>\$ 30,040,839</b>
Depreciable Capital Assets:				
Buildings	\$ 287,579,221	\$ -	\$ 8,082,213	\$ 279,497,008
Other Structures and Improvements	11,890,114	754,092	43,107	12,601,099
Furniture, Machinery, and Equipment	17,131,731	764,201	450,744	17,445,188
Leasehold Improvement	6,376,319	-	-	6,376,319
<b>Total Depreciable Capital Assets</b>	<b>322,977,385</b>	<b>1,518,293</b>	<b>8,576,064</b>	<b>315,919,614</b>
Less, Accumulated Depreciation:				
Buildings	147,340,561	8,040,296	7,263,399	\$ 148,117,458
Other Structures and Improvements	9,599,003	512,118	43,107	10,068,014
Furniture, Machinery, and Equipment	15,169,490	857,385	450,744	15,576,131
Leasehold Improvement	2,875,556	151,521	-	3,027,077
<b>Total Accumulated Depreciation</b>	<b>174,984,610</b>	<b>9,561,320</b>	<b>7,757,250</b>	<b>176,788,680</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 147,992,775</b>	<b>\$ (8,043,027)</b>	<b>\$ 818,814</b>	<b>\$ 139,130,934</b>

## 9. Unearned Revenue

Unearned revenue at June 30, 2021, includes student tuition and fees received prior to fiscal year end related to subsequent accounting periods. As of June 30, 2021, the College reported \$3,848 as unearned revenue.

## 10. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2021, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Notes Payable	\$ 11,505,000	\$ -	\$ 11,505,000	\$ -	\$ -
Compensated Absences Payable	4,137,304	474,228	241,942	4,369,590	400,000
Other Postemployment Benefits Liability	1,647,502	248,645	283,557	1,612,590	282,366
Net Pension Liability	62,380,409	36,743,841	24,898,708	74,225,542	539,085
<b>Total Long-Term Liabilities</b>	<b>\$ 79,670,215</b>	<b>\$ 37,466,714</b>	<b>\$ 36,929,207</b>	<b>\$ 80,207,722</b>	<b>\$ 1,221,451</b>

**Revenue Note Payable – Component Unit.** On December 15, 2016, the Foundation refinanced the Student Housing Revenue Bonds, Series 2006, with a revenue note payable in the amount of \$14,734,000 at a fixed interest rate equal to 2.07 percent. The proceeds raised from the issuance of the bonds were used to construct a 420-bed student housing facility. The note payable matures on December 1, 2032. The future scheduled maturities for the revenue note payable are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 864,000
2023	882,000
2024	899,000
2025	919,000
2026	937,000
2027-2031	4,990,000
2032-2033	1,597,000
<b>Total Minimum Payments</b>	11,088,000
Less, Unamortized Loan Costs	<u>(53,566)</u>
<b>Total Revenue Notes Payable</b>	<u><u>\$ 11,034,434</u></u>

**Compensated Absences Payable.** College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2021, the estimated liability for compensated absences, which includes the College’s share of the Florida Retirement System and FICA contributions, totaled \$4,369,590. The current portion of the compensated absences liability, \$400,000, is the amount expected to be paid in the coming fiscal year and represents a historical percentage of leave used applied to total accrued leave liability.

**Other Postemployment Benefits Payable.** The College follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for certain other postemployment benefits administered by the College and life insurance benefits through purchased commercial insurance.

***General Information about the OPEB Plan***

*Plan Description.* The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the College. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College’s health and hospitalization plan for medical, prescription drug, dental, vision, and life insurance coverage. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees

are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

*Benefits Provided.* The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

*Employees Covered by Benefit Terms.* At June 30, 2020, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	19
Inactive Employees Entitled to But Not Yet Receiving Benefits	37
Active Employees	937
<b>Total</b>	<u>993</u>

**Total OPEB Liability**

The College’s total OPEB liability of \$1,612,590 was measured as of June 30, 2020, and was determined by an actuarial valuation as of June 30, 2019.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2020, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.40 percent
Real wage growth	0.85 percent
Wage inflation	3.25 percent
Salary increases	
Regular Employees	3.40 – 7.80 percent
Senior Management	4.10 – 8.20 percent
Discount rate	2.21 percent at measurement date 3.50 percent at prior measurement date
Healthcare cost trend rates	
Pre-Medicare	7.00 percent for 2019, decreasing to an ultimate rate of 4.60 percent by 2026
Medicare	5.00 percent for 2019, decreasing to an ultimate rate of 4.60 percent by 2021

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the PUB-2010 mortality tables , with adjustments for FRS experience and generational mortality improvements using Scale MP-2018.

The demographic actuarial assumptions for retirement, disability incidence, and withdrawal used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018, adopted by the FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2020, valuation were based on a review of recent plan experience done concurrently with the June 30, 2019, valuation.

**Changes in the Total OPEB Liability**

	<b>Amount</b>
<b>Balance at 6/30/20</b>	<u>\$ 1,647,502</u>
<b>Changes for the year:</b>	
Service Cost	123,525
Interest	59,382
Differences Between Expected and Actual Experience	65,738
Changes in Assumptions or Other Inputs	(133,456)
Benefit Payments	<u>(150,101)</u>
<b>Net Changes</b>	<u>(34,912)</u>
<b>Balance at 6/30/21</b>	<u><u>\$ 1,612,590</u></u>

There are no changes in benefit terms since the prior measurement date.

Changes of assumptions and other inputs reflect a change in the discount rate from 3.50 percent in 2019 to 2.21 percent in 2020.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.21 percent) or 1 percentage point higher (3.21 percent) than the current rate:

	<u><b>1% Decrease (1.21%)</b></u>	<u><b>Current Discount Rate (2.21%)</b></u>	<u><b>1% Increase (3.21%)</b></u>
Total OPEB liability	\$1,761,945	\$1,612,590	\$1,482,316

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u><b>1% Decrease</b></u>	<u><b>Healthcare Cost Trend Rates</b></u>	<u><b>1% Increase</b></u>
Total OPEB liability	\$1,372,491	\$1,612,590	\$1,918,301

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the fiscal year ended June 30, 2021, the College recognized OPEB expense of \$271,008. At June 30, 2021, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 810,843	\$ -
Change of assumptions or other inputs	-	234,903
<b>Total</b>	<b>\$ 810,843</b>	<b>\$ 234,903</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 88,101
2023	88,101
2024	88,101
2025	88,101
2026	88,101
Thereafter	135,435
<b>Total</b>	<b>\$ 575,940</b>

**Net Pension Liability.** As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2021, the College's proportionate share of the net pension liabilities totaled \$74,225,542. Note 11. includes a complete discussion of defined benefit pension plans.

**11. Retirement Plans – Defined Benefit Pension Plans**

**General Information about the Florida Retirement System (FRS)**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees of State colleges. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The College's FRS and HIS pension expense totaled \$12,869,903 for the fiscal year ended June 30, 2021.

### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal

years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>% Value</u>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Senior Management Service Class</b>	<b>2.00</b>

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

*Contributions.* The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2020-21 fiscal year were:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	10.00
FRS, Senior Management Service	3.00	27.29
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	16.98
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the Plan totaled \$5,258,079 for the fiscal year ended June 30, 2021.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2021, the College reported a liability of \$53,502,572 for its

proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The College's proportionate share of the net pension liability was based on the College's 2019-20 fiscal year contributions relative to the total 2019-20 fiscal year contributions of all participating members. At June 30, 2020, the College's proportionate share was 0.123444288 percent, which was a decrease of 0.002405264 from its proportionate share measured as of June 30, 2019.

For the fiscal year ended June 30, 2021, the College recognized pension expense of \$11,108,145. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 2,047,652	\$ -
Change of assumptions	9,685,669	-
Net difference between projected and actual earnings on FRS Plan investments	3,185,595	-
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	37,957	1,121,207
College FRS contributions subsequent to the measurement date	5,258,079	-
<b>Total</b>	<b>\$ 20,214,952</b>	<b>\$ 1,121,207</b>

The deferred outflows of resources totaling \$5,258,079, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 2,734,428
2023	4,478,472
2024	3,861,108
2025	2,301,939
2026	459,719
<b>Total</b>	<b>\$ 13,835,666</b>

*Actuarial Assumptions.* The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	6.80 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2020, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	2.2%	2.2%	1.2%
Fixed Income	19.0%	3.0%	2.9%	3.5%
Global Equity	54.2%	8.0%	6.7%	17.1%
Real Estate (Property)	10.3%	6.4%	5.8%	11.7%
Private Equity	11.1%	10.8%	8.1%	25.7%
Strategic Investments	4.4%	5.5%	5.3%	6.9%
<b>Total</b>	<u>100.0%</u>			
Assumed inflation - Mean			2.4%	1.7%

(1) As outlined in the Plan's investment policy.

**Discount Rate.** The discount rate used to measure the total pension liability was 6.80 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2020 valuation was updated from 6.90 percent to 6.80 percent.

**Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 6.80 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.80 percent) or 1 percentage point higher (7.80 percent) than the current rate:

	<u>1% Decrease (5.80%)</u>	<u>Current Discount Rate (6.80%)</u>	<u>1% Increase (7.80%)</u>
College's proportionate share of the net pension liability	\$85,434,618	\$53,502,572	\$26,832,791

**Pension Plan Fiduciary Net Position.** Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan.* At June 30, 2021, the College reported a payable of \$533,638 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2021.

### **HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

*Contributions.* The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2021, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College's contributions to the HIS Plan totaled \$997,050 for the fiscal year ended June 30, 2021.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2021, the College reported a net pension liability of \$20,722,970 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The College's proportionate share of the net pension liability was based on the College's 2019-20 fiscal year contributions relative to the total 2019-20 fiscal year contributions of all participating members. At June 30, 2020, the College's proportionate share was 0.169723560 percent, which was a decrease of 0.000439793 from its proportionate share measured as of June 30, 2019.

For the fiscal year ended June 30, 2021, the College recognized pension expense of \$1,761,758. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 847,695	\$ 15,987
Change of assumptions	2,228,309	1,204,960
Net difference between projected and actual earning on HIS Plan investments	16,545	-
Changes in proportion and differences between Colleges HIS contributions and proportionate share of HIS contributions	423,380	433,773
College contributions subsequent to the measurement date	997,050	-
<b>Total</b>	<b>\$ 4,512,979</b>	<b>\$ 1,654,720</b>

The deferred outflows of resources totaling \$997,050, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 584,650
2023	377,754
2024	42,204
2025	213,260
2026	354,569
Thereafter	288,772
<b>Total</b>	<b>\$ 1,861,209</b>

*Actuarial Assumptions.* The total pension liability at July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	2.21 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018. This is a change from the prior year mortality assumption which was based on the Generational RP-2000 with Projection Scale BB tables.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

*Discount Rate.* The discount rate used to measure the total pension liability was 2.21 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion

date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2020 valuation was updated from 3.50 percent to 2.21 percent.

*Sensitivity of the College’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the College’s proportionate share of the net pension liability calculated using the discount rate of 2.21 percent, as well as what the College’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.21 percent) or 1 percentage point higher (3.21 percent) than the current rate:

	<u>1% Decrease (1.21%)</u>	<u>Current Discount Rate (2.21%)</u>	<u>1% Increase (3.21%)</u>
College’s proportionate share of the net pension liability	\$23,954,829	\$20,722,970	\$18,077,703

*Pension Plan Fiduciary Net Position.* Detailed information about the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan.* At June 30, 2021, the College reported a payable of \$8,856 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2021.

**12. Retirement Plans – Defined Contribution Pension Plans**

**FRS Investment Plan.** The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA’s annual financial statements and in the State’s Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2020-21 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	6.30
FRS, Senior Management Service	7.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2021, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College's Investment Plan pension expense totaled \$1,772,958 for the fiscal year ended June 30, 2021.

**State College System Optional Retirement Program.** Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes 5.15 percent of the participant's salary to the participant's account and 3.44 percent to cover the unfunded actuarial liability of the FRS pension plan, for a total of 8.59 percent, and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The College's contributions to the Program totaled \$281,533 and employee contributions totaled \$164,000 for the 2020-21 fiscal year.

### 13. Construction Commitments

The College's construction commitment at June 30, 2021, was as follows:

<u>Project Description</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
New District Building	<u>\$ 14,400,000</u>	<u>\$ 1,004,304</u>	<u>\$ 13,395,696</u>

### 14. Risk Management Programs

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and purchases excess insurance through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$110 million to February 28, 2021, and up to \$100 million from March 1, 2021, for property insurance. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile liability, workers' compensation, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

Life, dental, vision and long-term disability coverage are provided through purchased commercial insurance.

**Self-Insured Program**. The Board has established an individual self-insured program to provide group health insurance for its employees, retirees, former employees, and their dependents. The College's liability was limited by excess reinsurance to \$165,000 per insured person to a maximum of \$1 million aggregate for the 2020-21 fiscal year. For claims processing, the College contracted with a third-party administrator. The excess insurer and third-party administrator are both licensed by the Florida Department of Financial Services, Office of Insurance Regulation. The College contributes employee premiums as a fringe benefit. The remaining portion of the employee premium and dependent coverage is by payroll deduction and coverage for retirees, former employees, and their dependents is by prepaid premium.

The College reports a liability when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. The liability includes an amount for claims that have been incurred, but not reported, and an amount for claims administration expense. Because the actual claims liability depends on such complex factors as inflation, change in legal doctrines, and damage awards, the process used in computing the claims liability does not necessarily result in an exact amount. The College reevaluates the claims liability periodically and the claims liability totaled \$1,620,837 as of June 30, 2021. Amounts held by the College in excess of the estimated insurance claims liability at June 30, 2021, totaled \$1,400,000 and are classified as insurance claim deposits. The College will use these amounts to pay claims incurred in future fiscal years.

The following schedule represents the changes in claims liability for the current and prior years for the College's self-insured program:

<u>Fiscal Year</u>	<u>Beginning of Fiscal Year</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>End of Fiscal Year</u>
2019-20	\$ 1,600,839	\$ 10,149,426	\$ (10,019,724)	\$ 1,730,541
2020-21	1,730,541	11,792,833	(11,902,537)	1,620,837

## 15. Litigation

The College is involved in several pending and threatened legal actions. The range of potential loss from all such claims and actions, as estimated by the College's legal counsel and management, should not materially affect the College's financial position.

## 16. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 64,701,740
Public Services	3,239,133
Academic Support	9,683,144
Student Services	20,056,215
Institutional Support	29,012,722
Operation and Maintenance of Plant	21,071,884
Scholarships and Waivers	46,821,479
Depreciation	9,561,320
Auxiliary Enterprises	6,815,918
<b>Total Operating Expenses</b>	<b>\$ 210,963,555</b>

## **OTHER REQUIRED SUPPLEMENTARY INFORMATION**

---

### **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
<b>Total OPEB Liability</b>				
Service cost	\$ 123,525	\$ 98,554	\$ 99,936	\$ 105,088
Interest	59,382	55,237	41,080	36,011
Difference between expected and actual experience	65,738	197,576	528,227	374,504
Changes of assumptions or other inputs	(133,456)	(58,294)	(37,692)	(67,434)
Benefit Payments	(150,101)	(144,420)	(568,284)	(414,824)
<b>Net change in total OPEB liability</b>	<b>(34,912)</b>	<b>148,653</b>	<b>63,267</b>	<b>33,345</b>
Total OPEB Liability - beginning	1,647,502	1,498,849	1,435,582	1,402,237
<b>Total OPEB Liability - ending</b>	<b>\$ 1,612,590</b>	<b>\$ 1,647,502</b>	<b>\$ 1,498,849</b>	<b>\$ 1,435,582</b>
Covered-Employee Payroll	\$47,816,832	\$47,816,832	\$61,045,347	\$46,102,662
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	<b>3.37%</b>	<b>3.45%</b>	<b>2.46%</b>	<b>3.11%</b>

THIS PAGE INTENTIONALLY LEFT BLANK

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan**

	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>
College's proportion of the FRS net pension liability	0.123444288%	0.125849552%	0.125851136%	0.128292281%
College's proportionate share of the FRS net pension liability	\$ 53,502,572	\$ 43,340,833	\$ 37,907,015	\$ 37,947,996
College's covered payroll (2)	\$ 64,585,450	\$ 62,966,512	\$ 61,045,347	\$ 61,034,920
College's proportionate share of the FRS net pension liability as a percentage of its covered payroll	82.84%	68.83%	62.10%	62.17%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	78.85%	82.61%	84.26%	83.89%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of College Contributions – Florida Retirement System Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
Contractually required FRS contribution	\$ 5,258,079	\$ 4,101,507	\$ 3,902,244	\$ 3,586,656
FRS contributions in relation to the contractually required contribution	<u>(5,258,079)</u>	<u>(4,101,507)</u>	<u>(3,902,244)</u>	<u>(3,586,656)</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 65,529,943	\$ 64,585,450	\$ 62,966,512	\$ 61,045,347
FRS contributions as a percentage of covered payroll	8.02%	6.35%	6.20%	5.88%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.132107447%	0.137271167%	0.132161771%	0.117087899%
\$ 33,357,242	\$ 17,730,412	\$ 8,063,812	\$ 2,894,904
\$ 61,118,190	\$ 58,914,361	\$ 55,137,419	\$ 54,801,936
54.58%	30.10%	14.62%	5.28%
84.88%	92.00%	96.09%	88.54%

<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 3,339,764	\$ 3,235,617	\$ 3,346,788	\$ 2,894,902
<u>(3,339,764)</u>	<u>(3,235,617)</u>	<u>(3,346,788)</u>	<u>(2,894,902)</u>
\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -
\$ 61,034,920	\$ 61,118,190	\$ 58,914,361	\$ 55,137,419
5.47%	5.29%	5.68%	5.25%

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan**

	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>
College's proportion of the HIS net pension liability	0.169723560%	0.170163353%	0.167401314%	0.171197914%
College's proportionate share of the HIS net pension liability	\$ 20,722,970	\$ 19,039,576	\$ 17,717,943	\$ 18,305,271
College's covered payroll (2)	\$ 58,954,721	\$ 56,918,424	\$ 54,676,192	\$ 54,666,130
College's proportionate share of the HIS net pension liability as a percentage of its covered payroll	35.15%	33.45%	32.41%	33.49%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	3.00%	2.63%	2.15%	1.64%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

**Schedule of College Contributions – Health Insurance Subsidy Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
Contractually required HIS contribution	\$ 997,050	\$ 978,037	\$ 944,901	\$ 907,822
HIS contributions in relation to the contractually required HIS contribution	<u>(997,050)</u>	<u>(978,037)</u>	<u>(944,901)</u>	<u>(907,822)</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 60,063,268	\$ 58,954,721	\$ 56,918,424	\$ 54,676,192
HIS contributions as a percentage of covered payroll	1.66%	1.66%	1.66%	1.66%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.174999823%	0.171417391%	0.163854048%	0.164928903%
\$ 20,395,504	\$ 17,481,877	\$ 15,320,753	\$ 14,359,230
\$ 54,225,234	\$ 52,146,199	\$ 48,694,269	\$ 47,945,780
37.61%	33.52%	31.46%	29.95%
0.97%	0.50%	0.99%	1.78%

<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 906,029	\$ 900,139	\$ 655,264	\$ 561,309
<u>(906,029)</u>	<u>(900,139)</u>	<u>(655,264)</u>	<u>(561,309)</u>
\$ -	\$ -	\$ -	\$ -
\$ 54,666,130	\$ 54,225,234	\$ 52,146,199	\$ 48,694,269
1.66%	1.66%	1.26%	1.15%

**1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

*Changes of Assumptions.* The Municipal Bond Index Rate decreased from 3.50 percent to 2.21 percent. Mortality rates were based on the PUB-2010 table projected generationally with Scale MP-2018 instead of the RP-2014 mortality table with projection Scale MP-2014 used in the prior year. Demographical assumptions were also updated to the more recent results of the actuarial experience study adopted by the FRS.

**2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* The long-term expected rate of return was decreased from 6.90 percent to 6.80 percent.

**3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* The municipal rate used to determine total pension liability decreased from 3.50 percent to 2.21 percent. Mortality rates were based on the PUB-2010 base table projected generationally with Scale MP-2018 instead of the Generational RP-2000 with Projection Scale BB tables used in the prior year, and the active member mortality assumption was updated.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74  
111 West Madison Street  
Tallahassee, Florida 32399-1450



Phone: (850) 412-2722  
Fax: (850) 488-6975

The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Hillsborough Community College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated March 11, 2022, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a

timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying **FINDING AND RECOMMENDATION** section of this report as Financial Statement Finding No. 2021-001 that we consider to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **College's Response to Finding**

The College's response to the finding identified in our audit is included as College's Response in Financial Statement Finding No. 2021-001. The College's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 11, 2022

# FINDING AND RECOMMENDATION

## SIGNIFICANT DEFICIENCY

### FINANCIAL REPORTING

<b>Finding Number</b>	<b>2021-001</b>
<b>Opinion Unit</b>	Hillsborough Community College
<b>Financial Statements</b>	Depreciable Capital Assets, Net, Interest on Capital Asset-Related Debt, Other Nonoperating Revenues, Depreciation Expense, and Other Accounts.
<b>Account Titles</b>	
<b>Adjustment Amounts</b>	Adjustments to debit: Depreciable Capital Assets, Net – \$2,285,063; Depreciation Expense - \$501,043; and Other Nonoperating Revenues - \$7,249,953 Adjustments to credit: Interest on Capital Asset Related Debt - \$10,000,000; and Other Accounts - \$36,059
<b>Statistically Valid Sample</b>	Not Applicable
<b>Prior Year Finding</b>	Not Applicable
<b>Finding</b>	College procedures need improvement to ensure that, when notes payable are retired and capital assets are acquired, accounting entries and related account balances and transactions are properly recorded in the accounting records and reported on the annual financial statements report (AFR).
<b>Criteria</b>	State Board of Education Rule 6A-14.072, Florida Administrative Code, requires the College to keep financial records according to the Department of Education publication “Accounting Manual for Florida’s Public Community Colleges, 2007” (Manual). The Manual requires the College to comply with generally accepted accounting principles by appropriately recording and reporting account balances and transactions.
<b>Condition</b>	Our examination of College records supporting the accounting entries associated with retirement of a note payable and acquisition of capital assets disclosed that College personnel mistakenly: <ul style="list-style-type: none"><li>• Increased Current Expense - Interest on Capital Asset Related Debt by \$10,000,000 to retire the note payable.</li><li>• Reduced Capital Assets and Depreciation Expense account balances by \$2,285,063 and \$501,043, respectively.</li><li>• Increased Other Nonoperating Revenues, and other accounts by \$7,249,953 and \$36,059, respectively, to offset the above entries.</li></ul>
<b>Cause</b>	College personnel did not have training to sufficiently understand the accounting entries to retire notes payable and capitalize assets. Additionally, procedures had not been established to review and approve those entries before the AFR was prepared or approve the completed AFR. Also, College personnel indicated that personnel turnover impacted the accuracy of those entries and reported balances.
<b>Effect</b>	Absent effective procedures to properly record note payable retirements and capital assets, there is an increased risk that errors may occur and not be timely detected and corrected. Reporting errors such as these may cause financial

statement users to misunderstand the College's financial activities and incorrectly assess the College's financial position.

We extended our audit procedures to determine the adjustments necessary to properly report these transactions and account balances, and College personnel accepted the adjustments. However, our audit procedures cannot substitute for management's responsibility for proper financial recording and reporting.

**Recommendation**

The College should enhance procedures to ensure that transactions and account balances are properly recorded and reported. Such enhancements should include appropriate training for applicable personnel and documented supervisory review to detect and correct errors during AFR preparation and approve the completed AFR.

**College's Response**

In response to your preliminary and tentative audit finding letter 2021-01 dated February 24, 2022, please be notified of the following:

We accepted and implemented the changes proposed by the audit staff in the finding notification.

This was a one-time error made by an employee that is no longer with HCC. However, to keep it from reoccurring again in the future Standard Operating Procedures (SOPs) are being written to ensure that the proper accounting treatment is applied to transactions such as this, including review of the Annual Financial Report prior to its submission. Additionally, HCC staff who make the related entries are being trained in those SOPs to ensure that they are correctly applied.