

**THE FLORIDA SCHOOL  
FOR THE DEAF AND THE BLIND**

For the Fiscal Year Ended  
June 30, 2021



Sherrill F. Norman, CPA  
Auditor General

## **Board of Trustees and President of the Florida School for the Deaf and the Blind**

During the 2020-21 fiscal year, Dr. Jeanne Glidden Prickett served as President of the Florida School for the Deaf and the Blind through July 31, 2020, Julia Mintzer served as Interim President from August 1, 2020, through October 29, 2020, and Tracie Snow served as President thereafter. The following individuals served as Members of the Board of Trustees.

Owen B. McCaul, Chair  
Ralph V. "Terry" Hadley, III, Vice-Chair  
Christine M. Chapman  
Matthew Kramer  
June A. LeFors from 9-18-20<sup>a</sup>  
Pamela M. Siguler  
Dr. Thomas M. Zavelson

<sup>a</sup> Trustee position vacant from 7-1-2020, through 9-17-2020.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Nick Druash and the audit was supervised by Dennis W. Gay, CPA.

Please address inquiries regarding this report to Joshua T. Barrett, CPA, Audit Manager, by e-mail at [joshuabarrett@aud.state.fl.us](mailto:joshuabarrett@aud.state.fl.us) or by telephone at (850) 412-2804.

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**THE FLORIDA SCHOOL FOR THE DEAF AND THE BLIND**  
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# SUMMARY

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## SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of the Florida School for the Deaf and the Blind (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

## SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

## AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether the School and its officers with administrative and stewardship responsibilities for School operations:

- Presented the School's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements; and
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements.

The scope of this audit included an examination of the School's basic financial statements as of and for the fiscal year ended June 30, 2021. We obtained an understanding of the School's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the School is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

## AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

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Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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Tallahassee, Florida 32399-1450



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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Florida School for the Deaf and the Blind, a component unit of the State of Florida, as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Endowment Fund, which represent 100 percent of the transactions and account balances of the Endowment Fund columns in the governmental funds financial statements, and 24 percent, 22 percent, 2 percent, and 77 percent of the assets, revenues, expenses, and net position, respectively, of the government-wide financial statements. The Endowment Fund financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Endowment Fund, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we

plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Florida School for the Deaf and the Blind as of June 30, 2021, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matters***

As discussed in Note I., the financial statements present only the financial position and changes in financial position of the Florida School for the Deaf and the Blind and do not purport to, and do not, present fairly the financial position of the State of Florida as of June 30, 2021, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

As discussed in Note I. to the financial statements, the School implemented Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*, which is a change in accounting principle that addresses accounting and financial reporting for fiduciary activities. This affects the comparability of amounts reported for the 2020-21 fiscal year with amounts reported for the 2019-20 fiscal year. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Budgetary Comparison Schedule – General Fund**, **Schedule of the School's Proportionate Share of the Total Other Postemployment Benefits Liability**, **Schedule of the School's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of School Contributions – Florida Retirement System Pension Plan**, **Schedule of the School's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of School Contributions – Health Insurance Subsidy Pension**

**Plan, and Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 21, 2022, on our consideration of the School's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 21, 2022

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

The management of the Florida School for the Deaf and the Blind (School) has prepared the following discussion and analysis to provide an overview of the School's financial activities for the fiscal year ended June 30, 2021. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the School's financial statements and notes to financial statements found immediately following the MD&A.

### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the 2020-21 fiscal year are as follows:

- As of June 30, 2021, the assets and deferred outflows of resources exceeded the liabilities and deferred inflows of resources by \$40,086,090.
- In total, net position increased \$6,722,827, which represented a 20.2 percent increase over the 2019-20 fiscal year.
- General revenues totaled \$65,838,197, or 91.9 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions totaled \$5,792,287, or 8.1 percent of all revenues.
- Expenses totaled \$64,907,657. Only \$5,792,287 of these expenses was offset by program specific revenues, with the remainder paid from general revenues.
- At the end of the current fiscal year, the fund balance of the General Fund totaled \$14,081,299, which was \$3,099,178 less than the prior fiscal year balance. The General Fund assigned and unassigned fund balances totaled \$13,763,576, or 29.2 percent of total General Fund revenues.
- The School's capital assets (net of depreciation) decreased \$191,962, due mainly to construction in progress deletions exceeding construction in progress additions during the 2020-21 fiscal year.

### **OVERVIEW OF FINANCIAL STATEMENTS**

The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the School's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the School presented on the accrual basis of accounting. The statement of net position provides information about the School's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred inflows of resources, equals net position, which is a measure of the School's financial health. The statement of activities presents information about the change in the School's net position, the results of

operations, during the fiscal year. An increase or decrease in net position is an indication of whether the School's financial health is improving or deteriorating.

All of the School's activities and services are reported in the government-wide financial statements as governmental activities. The School's governmental activities include instruction, student support services, instructional support services, residential services, administrative support services, facility maintenance, transportation, and food services. State revenues finance most of these activities.

### **Fund Financial Statements**

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Fund financial statements provide more detailed information about the School's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the School's funds may be classified within one of the broad categories discussed below.

**Governmental Funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the School's most significant funds. The School's major funds are the General Fund, Endowment Fund, and Public Education Capital Outlay Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The School adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with the budget.

**Fiduciary Funds:** Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the School's own programs. In its fiduciary capacity, the School is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

The School uses a custodial fund to account for resources held in custodial capacity for students.

**Notes to Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the School’s net pension liability and its proportionate share of the total other postemployment benefits liability.

<b>GOVERNMENT-WIDE FINANCIAL ANALYSIS</b>
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As noted earlier, net position over time may serve as a useful indicator of a government’s financial health. The following is a summary of the School’s net position as of June 30, 2021, compared to net position as of June 30, 2020:

<b>Net Position, End of Year</b>		
	<b>Governmental Activities</b>	
	<b>6-30-21</b>	<b>6-30-20</b>
Current and Other Assets	\$ 51,084,718	\$ 38,908,963
Capital Assets	77,757,619	77,565,657
<b>Total Assets</b>	<b>128,842,337</b>	<b>116,474,620</b>
Deferred Outflows of Resources	17,780,920	18,317,921
Long-Term Liabilities	79,127,295	86,133,790
Other Liabilities	3,156,623	2,602,962
<b>Total Liabilities</b>	<b>82,283,918</b>	<b>88,736,752</b>
Deferred Inflows of Resources	24,253,249	12,692,526
Net Position:		
Net Investment in Capital Assets	76,622,290	76,961,425
Restricted	32,345,525	18,053,976
Unrestricted (Deficit)	(68,881,725)	(61,652,138)
<b>Total Net Position</b>	<b>\$ 40,086,090</b>	<b>\$ 33,363,263</b>

The School's net investment in capital assets (e.g., land, buildings, infrastructure, furniture, and equipment) of \$76,622,290 is the largest portion of net position. The School uses these capital assets to provide services to students; consequently, these assets are not available for future spending. The restricted portion of the School's net position, \$32,345,525, represents resources that are subject to external restrictions on how they may be used. The School's deficit unrestricted net position of \$68,881,725 is due mainly to the accrual of long-term liabilities for other postemployment benefits (OPEB) payable and net pension liability, along with their related deferred outflows and inflows of resources, and compensated absences payable, exceeding School assets that are otherwise unrestricted. The increase in deficit unrestricted net position of \$7,229,587 from the prior fiscal year was due mainly to an \$11,560,723 increase in deferred inflows of resources, offset by a \$7,006,495 decrease in long-term liabilities, resulting mainly from changes in actuarially determined amounts reported as of June 30, 2021, for OPEB and pensions.

The key elements of the changes in the School's net position for the fiscal years ended June 30, 2021, and June 30, 2020, are as follows:

## Operating Results for the Fiscal Year Ended

	Governmental Activities	
	6-30-21	6-30-20
Program Revenues:		
Charges for Services	\$ 83,432	\$ 154,881
Operating Grants and Contributions	216,400	235,617
Capital Grants and Contributions	5,492,455	2,885,647
General Revenues:		
Grants and Contributions Not Restricted to Specific Programs	49,851,531	51,561,175
Unrestricted Investment Earnings	3,407,567	833,275
Miscellaneous	12,579,099	1,283,219
<b>Total Revenues</b>	<b>71,630,484</b>	<b>56,953,814</b>
Functions/Program Expenses:		
Instruction	16,017,107	15,292,046
Instructional Support Services	4,010,906	3,932,419
Student Support Services	4,897,360	4,338,618
Instructional Media Services	331,075	319,347
Instruction-Related Technology	3,640,241	3,689,584
Board	234,820	188,736
General Administration	752,150	697,298
School Administration	2,266,989	2,337,091
Fiscal Services	1,247,996	1,324,808
Food Services	1,471,436	1,455,622
Central Services	1,489,065	1,490,924
Residential Services	7,094,897	6,647,711
Student Transportation Services	3,729,590	3,146,736
Operation of Plant	3,462,844	3,190,896
Maintenance of Plant	7,011,872	6,022,420
Unallocated Depreciation	7,249,309	6,165,169
<b>Total Functions/Program Expenses</b>	<b>64,907,657</b>	<b>60,239,425</b>
<b>Change in Net Position</b>	<b>6,722,827</b>	<b>(3,285,611)</b>
Net Position - Beginning	33,363,263	36,648,874
<b>Net Position - Ending</b>	<b>\$ 40,086,090</b>	<b>\$ 33,363,263</b>

The School's largest revenue source is the State of Florida, which provides appropriated State funds through the General Appropriations Act to fund current operations and capital projects. State general revenue appropriations of \$47,068,601 comprised 94.4 percent of grants and contributions not restricted to specific programs and State capital appropriations comprised 100 percent of the capital grants and contributions. Capital grants and contributions revenue increased by \$2,606,808 due mainly to an increase in State capital appropriations for maintenance, renovation, and repair projects; unrestricted

investment earnings increased \$2,574,292 primarily due to an increase in net realized and unrealized investment gains; and miscellaneous revenues increased \$11,295,880 due chiefly to an increase in donations to the School's Endowment Fund.

The School's largest expenses are for instruction, depreciation, residential services, and maintenance of plant, representing 24.7, 11.2, 10.9, and 10.8 percent, respectively, of total governmental expenses in the 2020-21 fiscal year.

## FINANCIAL ANALYSIS OF THE SCHOOL'S FUNDS

### **Governmental Funds**

The focus of the School's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the School, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds increased by \$12,368,137 during the fiscal year to \$47,928,095 at June 30, 2021. Of the total fund balance, \$8,305,860, or 17.3 percent, is unassigned fund balance, which is available for spending at the School's discretion; \$317,723 is nonspendable; \$32,345,525 is restricted; and \$6,958,987 is assigned.

### **Major Governmental Funds**

The General Fund is the School's chief operating fund. At the end of the current fiscal year, unassigned fund balance was \$8,305,860, while the total fund balance was \$14,081,299. As a measure of the General Fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to General Fund total revenues. The total assigned and unassigned fund balance is 29.2 percent of the total General Fund revenues, while total fund balance represents 29.9 percent of total General Fund revenues. The total fund balance decreased by \$3,099,178 during the fiscal year, comprised of expenditures of \$50,178,414 exceeding released State general appropriations and transfers in of \$47,068,664 and \$10,572, respectively.

The Endowment Fund had a total fund balance of \$30,966,251. This fund accounts for gifts, donations, and bequests of money or property from donors and is restricted for the use and benefit of the School and its students, as the Board of Trustees determines to be in the best interest of the School and its students. The Board of Trustees Endowment Fund spending policy provides an annual allocation for current expenditures in an amount no greater than 5 percent of the average value of the Fund for the 12 trailing quarters, unless a greater amount is approved by a super majority of the Board (i.e., five of its seven members). This fund had revenues of \$15,986,603 and expenditures of \$1,108,477 for the current fiscal year. Revenues increased by \$13,979,965, or 696.7 percent, as compared to the prior fiscal year, due primarily to the Foundation for the Schools for the Deaf and the Blind of Florida, Inc. making a gift of all its assets to the School.

The Public Education Capital Outlay Fund had a total fund balance of \$853,532. This fund accounts for State Public Education Capital Outlay appropriations and is restricted for the acquisition, construction, and maintenance of capital assets. This fund had revenues of \$6,238,498, expenditures of \$6,059,859, and encumbrances of \$2,235,269 at June 30, 2021. The fund balance increased \$178,639 during the fiscal year, mainly due to an increase in State capital appropriations during the current fiscal year for the completion of capital projects.

### GENERAL FUND BUDGETARY HIGHLIGHTS

General Fund final budgeted revenues were decreased by \$3,999,397. While actual expenditures were \$7,466,827, or 13 percent, less than final budgeted amounts. The decrease in expenditures was primarily due to fixed capital outlay, salaries and benefits, other personal services expenditures being less than projected. The actual ending fund balance exceeded the estimated fund balance contained in the final amended budget by \$7,477,462.

### CAPITAL ASSETS

#### **Capital Assets**

The School's capital assets for governmental activities as of June 30, 2021, is \$77,757,619 (net of accumulated depreciation). These capital assets include land, buildings, infrastructure, construction in progress, furniture and equipment, and library resources. The School's capital assets (net of depreciation) increased \$191,962 during the 2020-21 fiscal year.

Major capital asset events included construction in progress at June 30, 2021, for the pool renovation. Additional information on the School's capital assets can be found in Notes I.F.5 and II.D to the financial statements.

### OTHER MATTERS OF SIGNIFICANCE

For the 2021-22 fiscal year, the School's Board of Trustees adopted a General Fund budget with appropriations of \$66,231,678, including anticipated State general revenue appropriations for current operations of \$51,068,601 for the 2021-22 fiscal year and unexpended appropriations from previous fiscal years of \$15,163,077. To ensure that adequate fund balance is available for financial emergencies, the Board of Trustees has reserved \$7,003,463, or approximately 60 days of average annual expenditures, along with an additional \$1,200,000 for storm-related emergencies and recovery.

### REQUESTS FOR INFORMATION

This report is designed to provide a general overview of the School's finances for all those with an interest in the School's finances. Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Administrator of Business Services, Florida School for the Deaf and the Blind, 207 San Marco Avenue, St. Augustine, Florida 32084.

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# **BASIC FINANCIAL STATEMENTS**

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**Florida School for the Deaf and the Blind  
A Component Unit of the State of Florida  
Statement of Net Position**

**June 30, 2021**

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 957,321
Pooled Cash with State Treasury	3,494,067
Unexpended General Revenue	15,842,600
Investments	30,180,819
Accounts Receivable	110,822
Due from State within Department	181,366
Inventories	317,723
Capital Assets:	
Nondepreciable Capital Assets	2,560,600
Depreciable Capital Assets, Net	75,197,019
<b>TOTAL ASSETS</b>	<u>128,842,337</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Other Postemployment Benefits	7,402,417
Pensions	10,378,503
<b>Total Deferred Outflows</b>	<u>17,780,920</u>
<b>LIABILITIES</b>	
Salaries and Wages Payable	1,706,612
Accounts Payable	294,084
Construction Contracts Payable	957,883
Construction Contracts Payable - Retainage	177,446
Due to Other Departments	20,598
Long-Term Liabilities:	
Portion Due Within One Year	1,604,798
Portion Due After One Year	77,522,497
<b>TOTAL LIABILITIES</b>	<u>82,283,918</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Other Postemployment Benefits	22,127,086
Pensions	2,126,163
<b>Total Deferred Inflows</b>	<u>24,253,249</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	76,622,290
Restricted for:	
Endowment	30,966,251
Capital Projects	914,935
Student Activities	252,545
Food Service	211,794
Unrestricted (Deficit)	(68,881,725)
<b>TOTAL NET POSITION</b>	<u>\$ 40,086,090</u>

The accompanying notes to financial statements are an integral part of this statement.

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**Florida School for the Deaf and the Blind  
A Component Unit of the State of Florida  
Statement of Activities**

**For the Fiscal Year Ended June 30, 2021**

<b>Functions/Programs</b>	<u>Expenses</u>	<u>Charges for Services</u>	<u>Program Revenues Operating Grants and Contributions</u>
<b>Governmental Activities:</b>			
Instruction	\$ 16,017,107	\$ -	\$ -
Instructional Support Services	4,010,906	83,432	-
Student Support Services	4,897,360	-	-
Instructional Media Services	331,075	-	-
Instruction-Related Technology	3,640,241	-	-
Board	234,820	-	-
General Administration	752,150	-	-
School Administration	2,266,989	-	-
Fiscal Services	1,247,996	-	-
Food Services	1,471,436	-	216,400
Central Services	1,489,065	-	-
Residential Services	7,094,897	-	-
Student Transportation Services	3,729,590	-	-
Operation of Plant	3,462,844	-	-
Maintenance of Plant	7,011,872	-	-
Unallocated Depreciation Expense	7,249,309	-	-
<b>Total Governmental Activities</b>	<u>\$ 64,907,657</u>	<u>\$ 83,432</u>	<u>\$ 216,400</u>

General Revenues:

Grants and Contributions Not Restricted to Specific Programs  
Unrestricted Investment Earnings  
Miscellaneous

**Total General Revenues**

**Change in Net Position**

Net Position - Beginning

**Net Position - Ending**

The accompanying notes to financial statements are an integral part of this statement.

		Net (Expense) Revenue and Changes in Net Position
Capital Grants and Contributions		Governmental Activities
\$	-	\$ (16,017,107)
	-	(3,927,474)
	-	(4,897,360)
	-	(331,075)
	-	(3,640,241)
	-	(234,820)
	-	(752,150)
	-	(2,266,989)
	-	(1,247,996)
	-	(1,255,036)
	-	(1,489,065)
	-	(7,094,897)
	-	(3,729,590)
	-	(3,462,844)
5,492,455		(1,519,417)
-		(7,249,309)
<u>\$ 5,492,455</u>		<u>(59,115,370)</u>

49,851,531
3,407,567
<u>12,579,099</u>
65,838,197
6,722,827
<u>33,363,263</u>
<u>\$ 40,086,090</u>

**Florida School for the Deaf and the Blind  
A Component Unit of the State of Florida  
Balance Sheet – Governmental Funds**

**June 30, 2021**

	<u>General Fund</u>	<u>Endowment Fund</u>	<u>Public Education Capital Outlay Fund</u>
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ -	\$ 774,877	\$ -
Pooled Cash with State Treasury	-	-	1,815,363
Unexpended General Revenue	15,842,600	-	-
Investments	-	30,180,819	-
Accounts Receivable	-	94,463	-
Due from State within Department	-	-	-
Due from Other Funds	-	-	-
Inventories	317,723	-	-
<b>TOTAL ASSETS</b>	<b>\$ 16,160,323</b>	<b>\$ 31,050,159</b>	<b>\$ 1,815,363</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
Liabilities:			
Salaries and Wages Payable	\$ 1,638,871	\$ -	\$ -
Accounts Payable	246,057	13,501	-
Construction Contracts Payable	173,498	-	784,385
Construction Contracts Payable- Retainage	-	-	177,446
Due to Other Funds	-	70,407	-
Due to Other Departments	20,598	-	-
<b>Total Liabilities</b>	<b>2,079,024</b>	<b>83,908</b>	<b>961,831</b>
Fund Balances:			
Nonspendable:			
Inventories	317,723	-	-
Restricted for:			
Endowment	-	30,966,251	-
Capital Projects	-	-	853,532
Student Services	-	-	-
Food Service	-	-	-
Total Restricted Fund Balance	-	30,966,251	853,532
Assigned for:			
2021-22 Fiscal Year Projects	5,170,803	-	-
Student Health Programs	-	-	-
Technology	-	-	-
Purchase Obligations	286,913	-	-
State and Other Programs	-	-	-
Total Assigned Fund Balance	5,457,716	-	-
Unassigned Fund Balance	8,305,860	-	-
<b>Total Fund Balances</b>	<b>14,081,299</b>	<b>30,966,251</b>	<b>853,532</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 16,160,323</b>	<b>\$ 31,050,159</b>	<b>\$ 1,815,363</b>

The accompanying notes to financial statements are an integral part of this statement.

<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ 182,444	\$ 957,321
1,678,704	3,494,067
-	15,842,600
-	30,180,819
16,359	110,822
181,366	181,366
89,537	89,537
-	317,723
<u>\$ 2,148,410</u>	<u>\$ 51,174,255</u>
\$ 67,741	\$ 1,706,612
34,526	294,084
-	957,883
-	177,446
19,130	89,537
-	20,598
<u>121,397</u>	<u>3,246,160</u>
-	317,723
-	30,966,251
61,403	914,935
211,794	211,794
252,545	252,545
<u>525,742</u>	<u>32,345,525</u>
-	5,170,803
327,248	327,248
107	107
-	286,913
<u>1,173,916</u>	<u>1,173,916</u>
<u>1,501,271</u>	<u>6,958,987</u>
-	8,305,860
<u>2,027,013</u>	<u>47,928,095</u>
<u>\$ 2,148,410</u>	<u>\$ 51,174,255</u>

**Florida School for the Deaf and the Blind  
A Component Unit of the State of Florida  
Reconciliation of the Governmental Funds Balance Sheet  
to the Statement of Net Position**

**June 30, 2021**

<b>Total Fund Balances - Governmental Funds</b>	\$	47,928,095
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.		77,757,619
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Long-term liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:

Compensated Absences Payable	\$	(3,292,757)	
Net Pension Liability		(31,900,498)	
Other Postemployment Benefits Payable		<u>(43,934,040)</u>	(79,127,295)

The deferred outflows of resources and deferred inflows of resources related to other postemployment benefits (OPEB) and pensions are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to OPEB	\$	7,402,417	
Deferred Outflows Related to Pensions		10,378,503	
Deferred Inflows Related to OPEB		(22,127,086)	
Deferred Inflows Related to Pensions		<u>(2,126,163)</u>	<u>(6,472,329)</u>

<b>Net Position - Governmental Activities</b>	\$	<u><u>40,086,090</u></u>
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The accompanying notes to financial statements are an integral part of this statement.

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**Florida School for the Deaf and the Blind  
A Component Unit of the State of Florida  
Statement of Revenues, Expenditures, and Changes in  
Fund Balances – Governmental Funds**

**For the Fiscal Year Ended June 30, 2021**

	<b>General Fund</b>	<b>Endowment Fund</b>	<b>Public Education Capital Outlay Fund</b>
<b>Revenues</b>			
Released General Revenue Appropriations	\$ 47,068,601	\$ -	\$ -
State Capital Appropriations	-	-	6,238,498
Federal Grants and Contracts	-	-	-
State and Local Grants and Donations	-	12,568,930	-
Interest and Investment Earnings	-	3,407,567	-
Fees	-	-	-
Other Revenues	63	10,106	-
<b>Total Revenues</b>	<b>47,068,664</b>	<b>15,986,603</b>	<b>6,238,498</b>
<b>Expenditures</b>			
Current - Education:			
Instruction	12,966,468	747,903	-
Instructional Support Services	3,494,715	-	-
Student Support Services	4,129,521	-	-
Instructional Media Services	301,058	-	-
Instruction-Related Technology Board	2,691,034	-	-
Board	234,820	-	-
General Administration	223,916	360,574	-
School Administration	2,063,393	-	-
Fiscal Services	820,993	-	-
Food Services	1,087,942	-	-
Central Services	1,356,066	-	-
Residential Services	6,471,530	-	-
Student Transportation Services	3,401,904	-	-
Operation of Plant	3,158,595	-	-
Maintenance of Plant	3,398,070	-	2,994,461
Fixed Capital Outlay:			
Facilities Acquisition and Construction	3,774,904	-	2,710,505
Other Capital Outlay	603,485	-	354,893
<b>Total Expenditures</b>	<b>50,178,414</b>	<b>1,108,477</b>	<b>6,059,859</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>(3,109,750)</b>	<b>14,878,126</b>	<b>178,639</b>
<b>Other Financing Sources (Uses)</b>			
Transfers In	10,572	-	-
Transfers Out	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>10,572</b>	<b>-</b>	<b>-</b>
<b>Net Change in Fund Balances</b>	<b>(3,099,178)</b>	<b>14,878,126</b>	<b>178,639</b>
Fund Balances, Beginning	17,180,477	16,088,125	674,893
<b>Fund Balances, Ending</b>	<b>\$ 14,081,299</b>	<b>\$ 30,966,251</b>	<b>\$ 853,532</b>

The accompanying notes to financial statements are an integral part of this statement.

<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ -	\$ 47,068,601
-	6,238,498
1,722,557	1,722,557
1,276,773	13,845,703
-	3,407,567
83,432	83,432
-	10,169
3,082,762	72,376,527
854,677	14,569,048
163,788	3,658,503
337,550	4,467,071
928	301,986
629,370	3,320,404
-	234,820
101,575	686,065
4,415	2,067,808
312,959	1,133,952
254,211	1,342,153
2,167	1,358,233
-	6,471,530
-	3,401,904
-	3,158,595
-	6,392,531
-	6,485,409
-	958,378
2,661,640	60,008,390
421,122	12,368,137
218,951	229,523
(229,523)	(229,523)
(10,572)	-
410,550	12,368,137
1,616,463	35,559,958
\$ 2,027,013	\$ 47,928,095

**Florida School for the Deaf and the Blind  
A Component Unit of the State of Florida  
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,  
and Changes in Fund Balances to the Statement of Activities  
For the Fiscal Year Ended June 30, 2021**

**Net Change in Fund Balances - Governmental Funds** \$ 12,368,137

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlay expenditures and donated assets in excess of depreciation expense in the current fiscal year.

Capital Outlay Expenditures	\$	7,443,787	
Depreciation Expense		<u>(7,249,309)</u>	194,478

The loss on the disposal of capital assets during the current fiscal year is reported in the statement of activities. In the governmental funds, the cost of these assets was recognized as an expenditure in the fiscal year purchased. Thus, the change in net position differs from the change in fund balance by the undepreciated cost of the disposed assets. (2,516)

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences earned in excess of the amount used in the current fiscal year. (247,349)

A portion of the legislative appropriations from Public Education Capital Outlay was not available to pay for current period expenditures in the prior year and, therefore, is reported as unavailable revenue on the governmental fund statements. In the current year, this was recognized as revenue in the governmental fund statements, but not recognized on the government-wide statements. (746,043)

Governmental funds report School other postemployment benefits (OPEB) contributions as expenditures. However, in the statement of activities, the cost of OPEB benefits earned net of employee contributions, as determined through an actuarial valuation, is reported as OPEB expense.

Decrease in OPEB Liability	\$	11,864,000	
Increase in Deferred Outflows of Resources - OPEB		(1,526,285)	
Increase in Deferred Inflows of Resources - OPEB		<u>(12,560,500)</u>	(2,222,785)

Governmental funds report School pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.

FRS Pension Contribution	\$	2,134,885	
HIS Pension Contribution		426,841	
FRS Pension Expense		(4,532,785)	
HIS Pension Expense		<u>(650,036)</u>	(2,621,095)

**Change in Net Position - Governmental Activities** **\$ 6,722,827**

The accompanying notes to financial statements are an integral part of this statement.

**Florida School for the Deaf and the Blind  
A Component Unit of the State of Florida  
Statement of Fiduciary Net Position – Fiduciary Funds  
June 30, 2021**

	<u>Custodial Funds</u>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 40,244
<b>NET POSITION</b>	
Restricted for Students	<u>\$ 40,244</u>

The accompanying notes to financial statements are an integral part of this statement.

**Florida School for the Deaf and the Blind  
A Component Unit of the State of Florida  
Statement of Changes in Fiduciary Net Position – Fiduciary Funds  
For the Fiscal Year Ended June 30, 2021**

	<b>Custodial Funds</b>
<b>ADDITIONS</b>	
Student Collections	\$ 64,095
<b>DEDUCTIONS</b>	
Student Disbursements	64,655
<b>Change in Net Position</b>	(560)
Net Position - Beginning	-
Adjustment to Beginning Net Position	40,804
Net Position - Beginning, as Restated	40,804
<b>Net Position - Ending</b>	<b>\$ 40,244</b>

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **A. Description of Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Florida School for the Deaf and the Blind (School). All fiduciary activities are reported only in the fund financial statements. Governmental activities are normally supported by intergovernmental revenues and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the School's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense is not readily associated with a particular function and is reported as unallocated.

### **B. Reporting Entity**

The School, a component unit of the State of Florida, was established by an act of the Florida Legislature, as specified under Section 1002.36, Florida Statutes, to provide educational programs and support services appropriate to meet the education, related evaluation, and counseling needs of deaf/hearing-impaired and blind/visually impaired students in the State who meet enrollment criteria. The School is a State-supported residential public school for deaf/hearing-impaired and blind/visually impaired students in preschool through 12th grade and is funded through the Department of Education. The School operates under the leadership and direction of a Board of Trustees (Board). The Board is composed of seven members appointed by the Governor and confirmed by the Senate. The Board must include one blind person and one deaf person and each member is required to have been a Florida resident for at least 10 years. The Board exercises control of the School through a Board-appointed President, who serves as the chief executive officer and is responsible for the operation, control, and supervision of the School and its programs. Unless otherwise provided by law, the School is required to comply with all State laws and rules applicable to State agencies. The School is reported as a blended component unit within the State of Florida's Annual Comprehensive Financial Report. The accompanying financial statements only present the financial position and changes in financial position of the School and are not intended to present fairly the financial position of the State of Florida and the results of its operations in conformity with generally accepted accounting principles.

Criteria for determining if other entities are potential component units that should be reported within the School's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would

cause the School's basic financial statements to be misleading. Based on these criteria, no component units are included within the School's reporting entity.

### **C. Basis of Presentation: Government-Wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

The effects of interfund activity have been eliminated from the government-wide financial statements.

### **D. Basis of Presentation: Fund Financial Statements**

The fund financial statements provide information about the School's funds, including the fiduciary funds. Separate statements for each fund category – governmental and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The School reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund, and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Endowment Fund – to account for and administer cash, securities, and real property received by the School through bequests; solicited and unsolicited contributions by donors; or contributions from the Theodore R. and Vivian M. Johnson Scholarship Foundation.
- Public Education Capital Outlay Fund – to account for the financial resources generated by the Public Educational Capital Outlay and Debt Service Trust Fund to be used for facilities maintenance and construction.

Additionally, the School reports the following fiduciary fund type:

- Custodial Fund – to account for resources held in a custodial capacity for students.

## **1. Accounting and Reporting Changes**

The School adopted GASB Statement No. 84, Fiduciary Activities, for fiscal year 2021. Amounts for fiscal year 2020 have been restated to comply with this standard. Certain custodial assets and liabilities relating to net assets held on behalf of students were restated to reflect the reporting of fiduciary activities on the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position.

## **2. Net Position Reclassification and Restatements**

In accordance with the provisions of GASB Statement No. 84, net position was restated to reflect the balances of funds held on behalf of students. Balances previously reported in the School's June 30, 2020, financial statements have been restated as shown below.

	<b>Agency Fund</b>		<b>Custodial Funds</b>	
	<b>Assets</b>	<b>Liabilities</b>	<b>Assets</b>	<b>Net Position</b>
Balance at June 30, 2020, as previously reported	\$ 40,804	\$ 40,804	\$ -	\$ -
Adjustment due to the implementation of GASB Statement No. 84	(40,804)	(40,804)	40,804	40,804
Balance at July 1, 2020, as restated	\$ -	\$ -	\$ 40,804	\$ 40,804

During the course of operations, the School has activity between funds for various purposes. Any residual balances outstanding at fiscal year-end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

### **E. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the School considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, claims and judgments, pension benefits, other postemployment benefits (OPEB), and compensated absences, are only recorded

when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

## **F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

### **1. Cash and Cash Equivalents**

The School's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of 3 months or less from the date of acquisition. Cash received from student activities at the School is deposited with a bank qualified as a public depository under Florida Law. School deposits are insured by Federal depository insurance, up to specific limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes, except for a portion of the School's Endowment Fund investments classified as cash equivalents, which are held by a safekeeping agent in the name of the School. All other funds, including funds appropriated by the State, are held in the State Treasury's general pool of investments as specified by Section 1002.36(4)(f), Florida Statutes, and are considered School cash equivalents.

### **2. Unexpended General Revenue Releases**

Unexpended General Revenue Releases represent unexpended appropriations carried forward. As specified in Section 1011.57, Florida Statutes, funds appropriated to the School do not revert to the State of Florida if not spent in the year they are appropriated and all unexpended funds are carried forward to the School's operating budget for use in subsequent years.

### **3. Investments**

The School invests funds in securities authorized by Section 215.47, Florida Statutes. The School reports investments at fair value. Types and amounts of investments held at fiscal year end are described in Note II.C.

### **4. Inventories**

Inventories consist of expendable supplies held for consumption in the course of School operations. Inventories are stated at cost on the first-in, first-out basis. The costs of inventories are recorded as expenditures when used rather than purchased.

### **5. Capital Assets**

As provided in Section 1002.36(4)(d), Florida Statutes, title to all capital assets of the School vests in the State Board of Education, but the School's Board has complete jurisdiction over the management of the School. Capital assets under the management of the School's Board are reported in the government-wide statement of net position.

Expenditures for capital assets acquired or constructed for general School purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the School

as those costing more than \$5,000. Hard-backed, hard-covered books and certain Braille books with a useful life greater than 1 year and costing more than \$250 are also considered capital assets. Such assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at acquisition value at the date of donation.

Interest costs incurred during the construction of capital assets are not considered material and are not capitalized as part of the cost of construction.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Useful Lives</u>
Buildings and Improvements	10 - 30 years
Infrastructure and Improvements	15 - 20 years
Furniture and Equipment	3 - 5 years
Library Resources	5 years

Current year information relative to changes in capital assets is described in Note II.D.

## **6. Compensated Absences**

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

## **7. Pensions**

In the government-wide statement of net position, liabilities are recognized for the School's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The School's retirement plans and related amounts are described in Note II.E.

## **8. Long-Term Liabilities**

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position.

In the governmental fund financial statements, long-term obligations are not recognized as liabilities until due.

Changes in long-term liabilities for the current year are reported in Note II.I.

## **9. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until then. The School only has two items that qualify for reporting in this category. The deferred outflows of resources related to pensions and OPEB are discussed in subsequent notes.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The School has two items that qualify for reporting in this category. The deferred inflows of resources related to pensions and OPEB are discussed in subsequent notes.

## **10. Net Position Flow Assumption**

The School occasionally funds outlays for a particular purpose from both restricted (e.g., restricted grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the School's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

## **11. Fund Balance Flow Assumptions**

The School may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the School's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## **12. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The School itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the School's highest level of decision-making authority.

The Board is the highest level of decision-making authority for the School that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The School reported no committed fund balances at June 30, 2021.

Amounts in the assigned fund balance classification are intended to be used by the School for specific purposes but do not meet the criteria to be classified as committed. On May 18, 2018, the Board approved a resolution authorizing the President or the President's designee to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

In addition, Section 1011.56, Florida Statutes, provides that, if at any time the unencumbered balance of approved operating budget goes below 5 percent, the President shall provide written notification to the State Board of Education. To comply with this requirement, the School sets aside as part of its annual operating budget an emergency reserve equal to 5 percent of the prior year operating budget or 2 months of the average General Fund expenditures, whichever is greater. For the 2020-21 fiscal year, the emergency reserve approved in the annual operating budget was \$7,003,463.

## **G. Revenues**

### **1. Program Revenues**

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School.

### **2. State Revenue Sources**

Significant revenues from State sources for current operations are the Florida Legislature's appropriations to the School as approved in the annual General Appropriations Act. In accordance with Section 1011.55, Florida Statutes, the School submits legislative budget requests for operating funds and fixed capital outlay funds to the Department of Education. The Department of Education reviews and approves the legislative budget request before their submission to the State Board of Education, the Governor, and the Florida Legislature. The annual appropriation for the School is distributed to the School on a quarterly basis.

Revenue for preventative maintenance of buildings and infrastructure, site acquisition, building renovation and remodeling, construction projects and site improvements is appropriated for the

School from the State's Public Education Capital Outlay and Debt Service Trust Fund. The School is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the Department of Education.

### **3. Federal Revenue Sources**

The School receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred.

## **II. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS**

### **A. Cash Deposits with Financial Institutions**

**Custodial Credit Risk-Deposits.** In the case of deposits, this is the risk that in the event of a bank failure, the School's deposits may not be returned to the School. The School does not have a policy for custodial credit risk. All School bank balances are fully insured or collateralized as required by Chapter 280, Florida Statutes, except for certain Endowment Fund deposits held by a safekeeping agent in the name of the School. At June 30, 2021, the School's deposits in financial institutions totaled \$957,321. The Endowment Fund's cash deposits with the safekeeping agent are insured by the Federal Deposit Insurance Corporation up to \$250,000.

### **B. Cash Held in State Treasury**

The State of Florida Chief Financial Officer pools funds in the State Treasury from all State agencies. Included in the pool are primarily time deposits, U.S. Government securities, Federal agency securities, commercial paper, corporate bonds and notes, and repurchase agreements. The School's share of this investment pool was \$3,494,067 at June 30, 2021. No allocation will be made as to the School's share of the types of investments or their risk categories. The School's share of the assets and liabilities arising from the securities lending agreement administered by the State Treasury will likewise not be carried on the Balance Sheet or the Statement of Net Position since the State Treasury operates on a pooled basis and to do so may give the misleading impression that the School itself has entered into such agreements. For further information, refer to the State of Florida's Annual Comprehensive Financial Report or publications of the State of Florida Department of Financial Services, Office of the Chief Financial Officer.

### **C. Investments**

The Board has adopted a written investment policy providing that funds other than those appropriated from the State and held in State Treasury, such as gifts, contributions or bequests to the School that are accounted for in the School's Endowment Fund, be invested in securities authorized by Section 215.47(1), (2)(c), (3), (4), and (10), Florida Statutes. Accordingly, the School is authorized to invest in bonds, notes or other obligations of the United States; bonds issued or administered by the State Board of Administration or State Board of Education; interest-bearing time deposits and savings accounts in qualified public depositories; obligations of Federal Agencies and

instrumentalities; securities of, or interests in, certain open-end or closed-end management type investment companies; and other types of investments.

### **Fair Value Measurement**

The School categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; level 2 inputs are significant other observable inputs; and level 3 inputs are significant unobservable inputs.

All of the School's recurring fair value measurements as of June 30, 2021, are valued using quoted market prices (Level 1 inputs), with the exception of domestic bonds and notes and marketable equity securities which are valued daily using available market pricing information, including benchmarking processes, sector groupings, and matrix pricing (Level 2 inputs).

The School's investments at June 30, 2021, are reported as follows:

	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by fair value level</b>				
U.S. Guaranteed Obligations	\$ 1,122,929	\$ 1,122,929	\$ -	\$ -
Domestic Bonds and Notes	11,538,387	11,281,674	256,713	-
International Bonds and Notes	686,185	686,185	-	-
Marketable Equity Securities	16,833,318	16,816,465	16,853	-
<b>Total investments by fair value level</b>	<b>\$ 30,180,819</b>	<b>\$ 29,907,253</b>	<b>\$ 273,566</b>	<b>\$ -</b>

All investments are reported in the Endowment Fund and are managed by a contracted investment management firm. The following risks apply to the School's Endowment Fund investments.

### **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The School's investment policy does not specifically limit investment maturities as a means of managing its exposure to fair value losses from increasing interest rates. However, securities with short-term maturities are held in order to accommodate cash flow needs and to avoid selling securities prior to maturity.

Investments Type	Fair Value	Remaining Maturity (in Years)		
		Less Than 1	1 - 5	6 - 10
U.S. Guaranteed Obligations	\$ 1,122,929	\$ 126,642	\$ 994,015	\$ 2,272
Domestic Bonds and Notes	11,538,387	112,884	8,897,317	2,528,186
International Bonds and Notes	686,185	-	686,185	-
<b>Total</b>	<b>\$ 13,347,501</b>	<b>\$ 239,526</b>	<b>\$ 10,577,517</b>	<b>\$ 2,530,458</b>

## **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As a means of limiting its exposure to credit risk, the School's investment policy limits its investments to those authorized by Section 215.47(1), (2)(c), (3), (4), and (10), Florida Statutes, which are generally recognized as elements of a conservative investment portfolio and carry minimal credit risk. Obligations explicitly guaranteed by the United States Government are not considered to have credit risk and do not require disclosure of credit quality. International bonds and notes are rated as investment grade or above by rating services recognized in the United States. The School's investments are rated as follows:

<b><u>Investment Type</u></b>	<b><u>Fair Value</u></b>	<b><u>Credit Quality Rating (1)</u></b>
U.S. Guaranteed Obligations	\$ 1,122,929	Aaa
Domestic Bonds and Notes	11,538,387	Aa3 - Baa3
International Bonds and Notes	686,185	Aa2 - Baa3
<b>Total</b>	<b>\$ 13,347,501</b>	

(1) The credit quality ratings are from Moody's Investors Service.

## **Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Although the School's investments are held by a third-party custodian in the name of the School, the School does not have a formal investment policy that addresses custodial credit risk.

## **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the School's investment in a single issuer. Although the School does not have a formal investment policy that limits the amount the School may invest in any one issuer, Section 215.47(2)(c), Florida Statutes, limits the School's investments in mortgage security obligations of Federal Agencies and instrumentalities to no more than 25 percent of the fund, and Section 215.47(3), Florida Statutes, limits the School's investments in equity securities to no more than 80 percent of the fund.

## **D. Changes in Capital Assets**

Changes in capital assets are presented in the table below:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Deletions</b>	<b>Ending Balance</b>
<b>GOVERNMENTAL ACTIVITIES</b>				
Capital Assets Not Being Depreciated:				
Land and Improvements	\$ 2,494,135	\$ -	\$ -	\$ 2,494,135
Construction in Progress	2,060,420	6,485,409	8,479,364	66,465
Total Capital Assets Not Being Depreciated	4,554,555	6,485,409	8,479,364	2,560,600
Capital Assets Being Depreciated:				
Buildings and Improvements	159,583,926	4,967,833	35,706	164,516,053
Infrastructure and Improvements	35,899,876	3,511,531	-	39,411,407
Furniture and Equipment	10,686,861	951,075	616,446	11,021,490
Library Resources	1,523,611	7,303	-	1,530,914
Total Capital Assets Being Depreciated	207,694,274	9,437,742	652,152	216,479,864
Less Accumulated Depreciation for:				
Buildings and Improvements	102,902,830	4,579,290	35,706	107,446,414
Infrastructure and Improvements	22,808,986	1,129,508	-	23,938,494
Furniture and Equipment	7,808,236	1,382,018	613,930	8,576,324
Library Resources	1,163,120	158,493	-	1,321,613
Total Accumulated Depreciation	134,683,172	7,249,309	649,636	141,282,845
Total Capital Assets Being Depreciated, Net	73,011,102	2,188,433	2,516	75,197,019
Governmental Activities Capital Assets, Net	<u>\$ 77,565,657</u>	<u>\$ 8,673,842</u>	<u>\$ 8,481,880</u>	<u>\$ 77,757,619</u>

Depreciation expense of \$7,249,309 was not allocated to the School's functions/programs. This amount is reported as unallocated depreciation on the statement of activities.

## E. Retirement Plans

### 1. FRS – Defined Benefit Pension Plans

#### General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the HIS, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the School are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by

further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An Annual Comprehensive Financial Report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The School's FRS and HIS pension expense totaled \$5,182,821 for the fiscal year ended June 30, 2021.

### **FRS Pension Plan**

**Plan Description.** The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular* – Members of the FRS who do not qualify for membership in the other classes.
- *Special Risk* – Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

**Benefits Provided.** Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled

before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<b><u>Class, Initial Enrollment, and Retirement Age/Years of Service</u></b>	<b><u>% Value</u></b>
<b>Regular members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Special Risk</b>	
Service on and after October 1, 1974	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

**Contributions.** The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2020-21 fiscal year were as follows:

<b><u>Class</u></b>	<b><u>Percent of Gross Salary</u></b>	
	<b><u>Employee</u></b>	<b><u>Employer (1)</u></b>
FRS, Regular	3.00	10.00
FRS, Special Risk	3.00	24.45
DROP – Applicable to Members from All of the Above Classes	0.00	16.98
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The School's contributions to the Plan totaled \$2,134,885 for the fiscal year ended June 30, 2021.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2021, the School reported a liability of \$22,953,940 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The School's proportionate share of the net pension liability was based on the School's 2019-20 fiscal year contributions relative to the total 2019-20 fiscal year contributions of all participating members. At June 30, 2020, the School's proportionate share was 0.052960682 percent, which was a decrease of 0.001692223 percent from its proportionate share measured as of June 30, 2019.

For the fiscal year ended June 30, 2021, the School recognized Plan pension expense of \$4,532,785. In addition, the School reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 878,494	\$ -
Change of assumptions	4,155,393	-
Net difference between projected and actual earnings on FRS pension plan investments	1,366,700	-
Changes in proportion and differences between School FRS contributions and proportionate share of contributions	55,131	982,694
School FRS contributions subsequent to the measurement date	2,134,885	-
<b>Total</b>	<u>\$ 8,590,603</u>	<u>\$ 982,694</u>

The deferred outflows of resources related to pensions resulting from School contributions to the Plan subsequent to the measurement date, totaling \$2,134,885, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 1,015,753
2023	1,809,643
2024	1,590,622
2025	911,620
2026	145,386
Thereafter	-
<b>Total</b>	<u>\$ 5,473,024</u>

Actuarial Assumptions. The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.25 percent, average, including inflation
Investment Rate of Return	6.80 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2020, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	2.2%	2.2%	1.2%
Fixed Income	19.0%	3.0%	2.9%	3.5%
Global Equity	54.2%	8.0%	6.7%	17.1%
Real Estate (Property)	10.3%	6.4%	5.8%	11.7%
Private Equity	11.1%	10.8%	8.1%	25.7%
Strategic Investments	4.4%	5.5%	5.3%	6.9%
<b>Total</b>	<u>100.0%</u>			
Assumed inflation - Mean			2.4%	1.7%

(1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 6.8 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2020 valuation was updated from 6.9 percent to 6.8 percent.

Sensitivity of the School's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the School's proportionate share of the net pension liability calculated using the discount rate of 6.8 percent, as well as what the School's proportionate share of the net pension liability would be if it were calculated using a discount rate that is

1 percentage point lower (5.8 percent) or 1 percentage point higher (7.8 percent) than the current rate:

	<u>1% Decrease (5.8%)</u>	<u>Current Discount Rate (6.8%)</u>	<u>1% Increase (7.8%)</u>
School's proportionate share of the net pension liability	\$ 31,357,516	\$ 22,953,940	\$ 11,511,937

**Pension Plan Fiduciary Net Position.** Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

### **HIS Pension Plan**

**Plan Description.** The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

**Benefits Provided.** For the fiscal year ended June 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

**Contributions.** The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2020, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The School contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The School's contributions to the HIS Plan totaled \$426,841 for the fiscal year ended June 30, 2021.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.** At June 30, 2021, the School reported a net pension liability of \$8,946,558 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the School's proportionate share of benefit payments expected to be paid within 1 year, net of the School's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2020, and

the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020, and update procedures were used to determine the liabilities as of June 30, 2020. The School's proportionate share of the net pension liability was based on the School's 2019-20 fiscal year contributions relative to the total 2019-20 fiscal year contributions of all participating members. At June 30, 2020, the School's proportionate share was 0.073273362 percent, which was a decrease of 0.002413866 percent from its proportionate share measured as of June 30, 2019.

For the fiscal year ended June 30, 2021, the School recognized HIS Plan pension expense of \$650,036. In addition, the School reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 365,968	\$ 6,902
Change of assumptions	962,010	520,207
Net difference between projected and actual earnings on HIS pension plan investments	7,143	-
Changes in proportion and differences between School HIS contributions and proportionate share of HIS contributions	25,938	616,360
School contributions subsequent to the measurement date	426,841	-
<b>Total</b>	<u>\$ 1,787,900</u>	<u>\$ 1,143,469</u>

The deferred outflows of resources related to pensions resulting from School contributions to the HIS Plan subsequent to the measurement date, totaling \$426,841, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ 106,667
2023	29,074
2024	(77,142)
2025	15,847
2026	68,841
Thereafter	74,303
<b>Total</b>	<u>\$ 217,590</u>

Actuarial Assumptions. The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.25 percent, average, including inflation
Municipal Bond Rate	2.21 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018. This is a change from the prior year mortality assumption which was based on the Generational RP-2000 with Projection Scale BB tables.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 2.21 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 3.5 percent to 2.21 percent.

Sensitivity of the School's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the School's proportionate share of the net pension liability calculated using the discount rate of 2.21 percent, as well as what the School's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.21 percent) or 1 percentage point higher (3.21 percent) than the current rate:

	<u>1% Decrease (1.21%)</u>	<u>Current Discount Rate (2.21%)</u>	<u>1% Increase (3.21%)</u>
School's Proportionate Share of the Net Pension Liability	\$ 10,341,821	\$ 8,946,558	\$ 7,804,538

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

## 2. FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. School employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms,

including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular and Special Risk), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. During the 2020-21 fiscal year, allocations to Investment Plan member accounts for FRS Regular membership class and FRS Special Risk class employees were 6.30 percent and 14 percent, respectively, of gross compensation.

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2021, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the School.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The School's Investment Plan pension expense totaled \$600,751 for the fiscal year ended June 30, 2021.

## **F. Other Postemployment Benefit Obligations**

The School follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for certain postemployment healthcare benefits administered by the State Group Health Insurance Program.

*Plan Description.* The Division of State Group Insurance's Other Postemployment Benefits Plan (OPEB Plan) is a multiple-employer defined benefit plan administered by the State of Florida. Pursuant to the provisions of Section 112.0801, Florida Statutes, all employees who retire from the School are eligible to participate in the State Group Health Insurance Program. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is

offered to active employees at a premium cost of no more than the premium cost applicable to active employees. A retiree means any officer or employee who retires under a State retirement system or State optional annuity or retirement program or is placed on disability retirement and who begins receiving retirement benefits immediately after retirement from employment. In addition, any officer or employee who retires under the Florida Retirement System Investment Plan is considered a “retiree” if he or she meets the age and service requirements to qualify for normal retirement or has attained the age of 59.5 years and has the years of service required for vesting. The State of Florida subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75. The OPEB Plan contribution requirements and benefit terms necessary for funding the OPEB Plan each year is on a pay-as-you-go basis as established by the Governor’s recommended budget and the General Appropriations Act. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible.

*Benefits Provided.* The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

*Proportionate Share of the Total OPEB Liability*

The State of Florida’s total OPEB liability of \$10,299,297,639 was measured as of June 30, 2020, and was determined by an actuarial valuation as of July 1, 2020. The School’s proportionate share of the total liability reported at June 30, 2020, was \$43,934,040. At June 30, 2020, the School’s proportionate share, determined by its proportion of total School employees as compared to total OPEB Plan employees, was 0.426956725 percent, which was a 0.013847035 percent increase from its proportionate share measured as of June 30, 2019.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Discount rate	2.66 percent
Healthcare cost trend rates	7.8 percent for Preferred Provider Organizations (PPO) for fiscal year 2021, initially increased to 8.2 percent for 2024 before decreasing to ultimate rate of 4 percent for 2076 and later years.
	5.7 percent for Health Maintenance Organizations (HMO) for fiscal year 2021, initially increasing to 6 percent for 2024 before decreasing to ultimate rate of 4 percent for 2076 and later years.
	5.2 percent for 2020, increasing to an ultimate rate of 5.4 percent for Pre-Medicare and 5.3 percent for Post-Medicare for 2072 and later years
Retirees' share of benefit-related costs	100 percent of projected health insurance premiums for retirees

The discount rate was based on the Standard & Poor's Municipal Bond 20-Year High Grade Rate Index.

Mortality rates were based on the PUB-2010 mortality tables with fully generational mortality improvement using Scale MP-2018.

While an experience study had not been completed for the OPEB Plan, the actuarial assumptions that determined the total OPEB liability for the OPEB Plan were based on certain results of the most recent experience study for the FRS Plan.

The following changes have been made since the prior valuation:

- **Census Data** – The census data reflects changes in status for the 12-month period since July 1, 2020.
- **Discount Rate** – The discount rate was updated to utilize the mandated discount rate based on a 20-year Standard & Poor's Municipal Bond Rate Index as of the measurement date, as required under GASB Statement No. 75. The discount rate decreased from 2.79 percent to 2.66 percent.
- **Mortality** – Mortality rates were updated to align with those used in the actuarial valuation of the Florida Retirement System (FRS) conducted by Milliman as of July 1, 2019. Rates were previously based on the RP-2000 mortality tables with fully generational improvement using Scale BB. Underlying tables were updated to use Pub-2010 mortality tables with fully generational improvement using Scale MP-2018. This change decreased the Total OPEB Liability by about 5 percent.
- **Excise ("Cadillac") Tax** – The previous valuation conducted as of July 1, 2019, reflected the full impact of the Excise Tax that was to go into effect in 2022. The impact of this change was

an increase in liabilities of about 12 percent. Since the previous valuation, this tax was repealed. The current valuation reflects this. The impact of this change is a decrease in the total OPEB Liability of about 13 percent.

- **Claims Costs and Premium Rates** – The assumed claims and premiums reflect the actual claims information provided as well as the premiums that are actually being charged to participants. The recent favorable claims experience resulted in lower liabilities as of June 30, 2020.
- **Trend Rate** – The medical trend assumption was updated based on the Getzen Model. Medical trend rates consistent with the August 2020 Report on the Financial Outlook of the Plan were used along with information from the Getzen Model and actuarial judgement. The impact of the trend rate changes is a small decrease in the liability, due primarily to lower trend rates in the first several years.
- **Active Medical Plan Elections** – Most actively employed participants in the Plan are health plan subscribers. Those participants are assumed to continue their current health coverage into retirement. For those who are not currently covered under the health plan, 72 percent are assumed to elect PPO coverage in retirement. The remaining 28 percent are assumed to elect HMO coverage. This assumption is based on a guidance provided by the DSGI in an e-mail on September 22, 2020. This change resulted in a small decrease in the Total OPEB Liability.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following table presents the School’s proportionate share of the total OPEB liability, as well as what the School’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.66 percent) or 1 percentage point higher (3.66 percent) than the current discount rate:

	<u>1% Decrease (1.66%)</u>	<u>Current Discount Rate (2.66%)</u>	<u>1% Increase (3.66%)</u>
Total OPEB Liability	\$ 54,146,822	\$ 43,934,040	\$ 36,080,819

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.* The following table presents the School’s proportionate share of the total OPEB liability, as well as what the School’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 35,118,893	\$ 43,934,040	\$ 55,956,780

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** For the fiscal year ended June 30, 2021, the School recognized OPEB expense of \$4,357,060. At June 30, 2021, the School reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Change of Assumptions	\$ 5,808,226	\$ 16,626,237
Changes in proportion and difference between School contributions and proportionate share of contributions	850,344	2,933,904
Difference between expected and actual experience		2,566,945
Benefits Paid Subsequent to the Measurement Date	<u>743,847</u>	<u>-</u>
<b>Total</b>	<u>\$ 7,402,417</u>	<u>\$ 22,127,086</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$743,847 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability and included in OPEB expense in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2022	\$ (3,032,112)
2023	(3,032,111)
2024	(3,032,111)
2025	(3,031,965)
2026	(1,955,954)
Thereafter	<u>(1,384,263)</u>
<b>Total</b>	<u>\$ (15,468,516)</u>

## **G. Construction and Other Significant Commitments**

**Construction Contracts.** The following is a schedule of construction contract commitments at June 30, 2021:

<u>Project</u>	<u>Contract Amount</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Pool Renovation	<u>\$ 197,950</u>	<u>\$ 66,465</u>	<u>\$ 131,485</u>

**Encumbrances.** Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2021:

<b>Major Funds</b>			
<b>General</b>	<b>Public Education Capital Outlay</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ 1,811,572	\$ 2,235,269	\$ 89,239	\$ 4,136,080

## H. Risk Management Programs

The School is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The School participates in various insurance programs established by the State of Florida. Coverages include property, general liability, automobile liability, workers' compensation, and Federal civil rights action. For further information, refer to the State of Florida's Annual Comprehensive Financial Report or publications of the State of Florida Department of Financial Services, Office of the Chief Financial Officer.

The School obtains conventional coverage through purchased commercial insurance for additional automobile liability, boiler and machinery breakdown, information technology, accidental death and dismemberment, and losses due to crime. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

## I. Long-Term Liabilities

### 1. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deductions</u>	<u>Ending Balance</u>	<u>Due In One Year</u>
<b>GOVERNMENTAL ACTIVITIES</b>					
Compensated Absences Payable	\$ 3,045,408	\$ 1,676,429	\$ 1,429,080	\$ 3,292,757	\$ 793,229
Net Pension Liability	27,290,342	16,125,538	11,515,382	31,900,498	98,728
Other Postemployment Benefits Payable	55,798,040	4,339,381	16,203,381	43,934,040	712,841
<b>Total Governmental Activities</b>	<b>\$ 86,133,790</b>	<b>\$ 22,141,348</b>	<b>\$ 29,147,843</b>	<b>\$ 79,127,295</b>	<b>\$ 1,604,798</b>

For the governmental activities, compensated absences, pensions, and other postemployment benefits are generally liquidated with resources of the General Fund.

## J. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in the Note I.F.12, fund balances may be classified as follows:

- **Nonspendable Fund Balance**. Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.

- **Restricted Fund Balance**. Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.
- **Unassigned Fund Balance**. The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

## K. Interfund Receivable and Payables

The following is a summary of the interfund receivable and payables reported in the fund financial statements:

<u>Funds</u>	<u>Interfund</u>	
	<u>Receivable</u>	<u>Payables</u>
Major:		
Endowment	\$ -	\$ 70,407
Nonmajor Governmental	89,537	19,130
<b>Total</b>	<b>\$ 89,537</b>	<b>\$ 89,537</b>

The amounts due from the major Endowment Fund and the nonmajor governmental fund represent temporary loans to the nonmajor Student Activities Fund and are expected to be repaid within 1 year.

## L. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

<u>Funds</u>	<u>Interfund</u>	
	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ 10,572	\$ -
Nonmajor Governmental	218,951	229,523
Total	<b>\$ 229,523</b>	<b>\$ 229,523</b>

The interfund transfers reported in the fund financial statements were primarily to transfer administrative fees and indirect costs from the nonmajor Federal Grants Trust Fund and the nonmajor Grants and Donations Trust Fund to the nonmajor Administrative Trust Fund.

# OTHER REQUIRED SUPPLEMENTARY INFORMATION

## Budgetary Comparison Schedule General Fund For the Fiscal Year Ended June 30, 2021

	General Fund			Variance with Final Budget - Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues</b>				
Intergovernmental:				
Released General Revenue Appropriations	\$ 49,832,150	\$ 51,068,601	\$ 47,068,601	\$ (4,000,000)
Other Revenue	-	-	63	63
<b>Total Revenues</b>	49,832,150	51,068,601	47,068,664	(3,999,937)
<b>Expenditures</b>				
Category:				
Salaries and Benefits	37,330,503	39,601,420	37,313,814	2,287,606
Other Personal Services	2,857,187	3,424,577	2,115,019	1,309,558
Expenses	5,324,368	6,006,757	4,378,920	1,627,837
Operating Capital Outlay	1,176,158	1,755,666	683,411	1,072,255
Fixed Capital Outlay	3,918,882	4,456,372	3,677,237	779,135
Food Products	252,200	252,200	148,798	103,402
Special Categories:				
Professional Supplements	116,990	116,990	107,243	9,747
Overtime	105,734	105,734	71,573	34,161
FY 20-21 Release hold back	2,934,638	-	-	-
Students Home on Weekends	1,925,525	1,925,525	1,682,399	243,126
<b>Total Expenditures</b>	55,942,185	57,645,241	50,178,414	7,466,827
<b>Other Financing Sources</b>				
Transfers in	-	-	10,572	10,572
<b>Net Change in Fund Balances</b>	(6,110,035)	(6,576,640)	(3,099,178)	3,477,462
Fund Balance, Beginning	17,180,477	17,180,477	17,180,477	-
Mid-year adjustment to Carryforward	(4,000,000)	(4,000,000)	-	4,000,000
<b>Fund Balance, Ending</b>	\$ 7,070,442	\$ 6,603,837	\$ 14,081,299	\$ 7,477,462

**Schedule of the School's Proportionate Share  
of the Total Other Postemployment Benefits Liability**

	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>
School's proportion of the total other postemployment benefits liability	0.426956725%	0.440803760%	0.438945358%	0.456089153%
School's proportionate share of the total other postemployment benefits liability	\$ 43,934,040	\$ 55,076,469	\$ 46,315,548	\$ 49,308,186
School's covered-employee payroll	\$ 25,404,316	\$ 25,762,571	\$ 25,437,198	\$ 25,154,555
School's proportionate share of the total other postemployment benefits liability as a percentage of its covered-employee payroll	172.94%	213.78%	182.08%	196.02%
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the School's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan (1)**

<u>Fiscal Year Ending June 30</u>	<u>Proportion of the FRS Net Pension Liability</u>	<u>Proportionate Share of the FRS Net Pension Liability</u>	<u>District's Covered Payroll</u>	<u>Pension Liability as a Percentage of its Covered Payroll</u>	<u>Percentage of the Total Pension Liability</u>
<b>2014</b>	0.063910706%	\$ 3,899,493	\$ 24,676,161	15.80%	96.09%
<b>2015</b>	0.064088039%	8,277,830	25,363,140	32.64%	92.00%
<b>2016</b>	0.059549104%	15,036,196	25,047,732	60.03%	84.88%
<b>2017</b>	0.056164950%	16,613,215	25,154,555	66.04%	83.89%
<b>2018</b>	0.056733039%	17,088,285	25,437,198	67.18%	84.26%
<b>2019</b>	0.054652905%	18,821,699	25,762,571	73.06%	82.61%
<b>2020</b>	0.052960682%	22,953,940	25,404,316	90.35%	78.85%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of School Contributions – Florida Retirement System Pension Plan (1)**

Fiscal Year Ending June 30	FRS Contributions in Relation to the			FRS Contribution Deficiency (Excess)	District's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll
	Contractually Required FRS Contribution	Contractually Required Contribution				
2015	\$ 1,562,521	\$ (1,562,521)	\$ -	\$ 25,363,140	6.16%	
2016	1,452,200	(1,452,200)	-	25,047,732	5.80%	
2017	1,462,112	(1,462,112)	-	25,154,555	5.81%	
2018	1,616,846	(1,616,846)	-	25,437,198	6.36%	
2019	1,694,634	(1,694,634)	-	25,762,571	6.58%	
2020	1,759,467	(1,759,467)	-	25,404,316	6.93%	
2021	2,134,885	(2,134,885)	-	25,662,350	8.32%	

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the School's Proportionate Share of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan (1)**

Fiscal Year Ending June 30	District's Proportion of the HIS Net Pension Liability	District's Proportionate Share of the HIS Net Pension Liability	District's Covered Payroll	District's	HIS Plan Fiduciary
				Proportionate Share of the HIS Net Pension Liability as a Percentage of its Covered Payroll	Net Position as a Percentage of the Total Pension Liability
2014	0.081999972%	\$ 7,667,197	\$ 24,676,161	31.07%	0.99%
2015	0.083215789%	8,486,701	25,363,140	33.46%	0.50%
2016	0.081550149%	9,504,332	25,047,732	37.94%	0.97%
2017	0.078925072%	8,439,033	25,154,555	33.55%	1.64%
2018	0.078236855%	8,280,677	25,437,198	32.55%	2.15%
2019	0.075687226%	8,468,643	25,762,571	32.87%	2.63%
2020	0.073273362%	8,946,558	25,404,316	35.22%	3.00%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of School Contributions – Health Insurance Subsidy Pension Plan (1)**

<b>Fiscal Year Ending June 30</b>	<b>Contractually Required HIS Contribution</b>	<b>HIS Contributions in Relation to the Contractually Required Contribution</b>	<b>HIS Contribution Deficiency (Excess)</b>	<b>District's Covered Payroll</b>	<b>HIS Contributions as a Percentage of Covered Payroll</b>
<b>2015</b>	\$ 318,103	\$ (318,103)	\$ -	\$ 25,363,140	1.25%
<b>2016</b>	417,996	(417,996)	-	25,047,432	1.67%
<b>2017</b>	417,694	(417,694)	-	25,154,555	1.66%
<b>2018</b>	424,280	(424,280)	-	25,437,498	1.67%
<b>2019</b>	420,284	(420,284)	-	25,762,571	1.63%
<b>2020</b>	422,240	(422,240)	-	25,404,316	1.66%
<b>2021</b>	426,284	(426,284)	-	25,662,350	1.66%

(1) The amounts presented for each fiscal year were determined as of June 30.

## 1. Budgetary Basis of Accounting

The Board follows procedures established by State statutes in establishing budget balances for governmental funds, as described below:

- Budgets are prepared and original budgets are adopted annually at a public Board meeting as prescribed by law.
- The annual operating budget allocates funds by program component and traditional expenditure category (e.g., salaries and benefits, expenses, and operating capital outlay), and may be amended by resolution by the Board.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year end and encumbrances outstanding are honored from the subsequent year's appropriations.

## 2. Schedule of School's Proportionate Share of the Total Other Postemployment Benefits Liability

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

*Changes of Assumptions.* The discount rate was updated to utilize the mandated discount rate based on a 20-year S&P Municipal Bond Rate Index as of the measurement date, as required under GASB Statement No. 75. The discount rate decreased from 2.79 percent to 2.66 percent.

Other changes of assumptions since the prior valuation were the removal of the impact of the Excise Tax that was to go into effect in 2022 but was repealed, as well as updates to census data, claims costs and premium rates, medical trend rates, mortality rates, and medical plan election percentages. Refer to the Note II.F. to the financial statements for further detail.

## 3. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

*Changes of Assumptions.* The long-term expected rate of return was decreased from 6.90 percent to 6.80 percent, and the assumed inflation decreased from 2.60 percent to 2.40 percent.

## 4. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

*Changes of Assumptions.* The municipal rate used to determine total pension liability decreased from 3.50 percent to 2.21 percent, the assumed inflation decreased from 2.60 to 2.40 percent, and the active member mortality assumption was updated.



Sherrill F. Norman, CPA  
Auditor General

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Florida School for the Deaf and the Blind, a component unit of the State of Florida, as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School's basic financial statements, and have issued our report thereon dated March 21, 2022, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the Endowment Fund, as described in our report on the School's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School's internal control. Accordingly, we do not express an opinion on the effectiveness of the School's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material

misstatement of the School's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 21, 2022