

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial Audit**

**INDIAN RIVER STATE COLLEGE**

For the Fiscal Year Ended  
June 30, 2022



Sherrill F. Norman, CPA  
Auditor General

## Board of Trustees and President

During the 2021-22 fiscal year, Dr. Timothy Moore served as President of Indian River State College and the following individuals served as Members of the Board of Trustees:

	<u>County</u>
Sandra J. Krischke, Chair	St. Lucie
Anthony D. George Jr., Vice Chair	Martin
Susan R. Caron	St. Lucie
Jose L. Conrado	Indian River
Vicki H. Davis	Martin
Dr. Melissa D. Kindell from 12-3-21 <sup>a</sup>	Okeechobee
Christa Luna	Okeechobee
J. Brantley Schirard Jr.	St. Lucie
Milo Thornton from 12-3-21 <sup>a</sup>	Indian River

<sup>a</sup> Trustee positions were vacant from 7-1-21, through 12-2-21.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Bevohn Dougall, CPA, and the audit was supervised by Clare Waters, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at [jaimehoelscher@aud.state.fl.us](mailto:jaimehoelscher@aud.state.fl.us) or by telephone at (850) 412-2868.

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**State of Florida Auditor General**

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**INDIAN RIVER STATE COLLEGE**  
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## SUMMARY

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### SUMMARY OF REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of Indian River State College (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, issued by the Comptroller General of the United States.

### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinion. In doing so we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.
- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

### AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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Tallahassee, Florida 32399-1450



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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the financial statements of Indian River State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of Indian River State College and of its discretely presented component unit as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the discretely presented component unit, which represent 100 percent of the transactions and account balances of the discretely presented component unit columns. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based solely on the report of the other auditors.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the ***Auditor's Responsibilities for the Audit of the Financial Statements*** section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Emphasis of Matters***

As discussed in Note 2. to the financial statements, the College adopted new accounting guidance Governmental Accounting Standards Board Statement No. 87, *Leases*, which is a change in accounting principle that addresses accounting and financial reporting for leases. This affects the comparability of amounts reported for the 2021-22 fiscal year with amounts reported for the 2020-21 fiscal year. Our opinion is not modified with respect to this matter.

As discussed in Note 3. to the financial statements, the discretely presented component unit identified certain errors in previously issued financial statements. Additionally, the discretely presented component unit determined that the proper accounting framework for its financial reporting is that framework promulgated by the Government Accounting Standards Board (GASB). As a result, beginning net position for the discretely presented component unit has been adjusted to reflect these changes. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such

procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information**, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2023, on our consideration of the Indian River State College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN**

**ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS.** The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 28, 2023



# MANAGEMENT'S DISCUSSION AND ANALYSIS

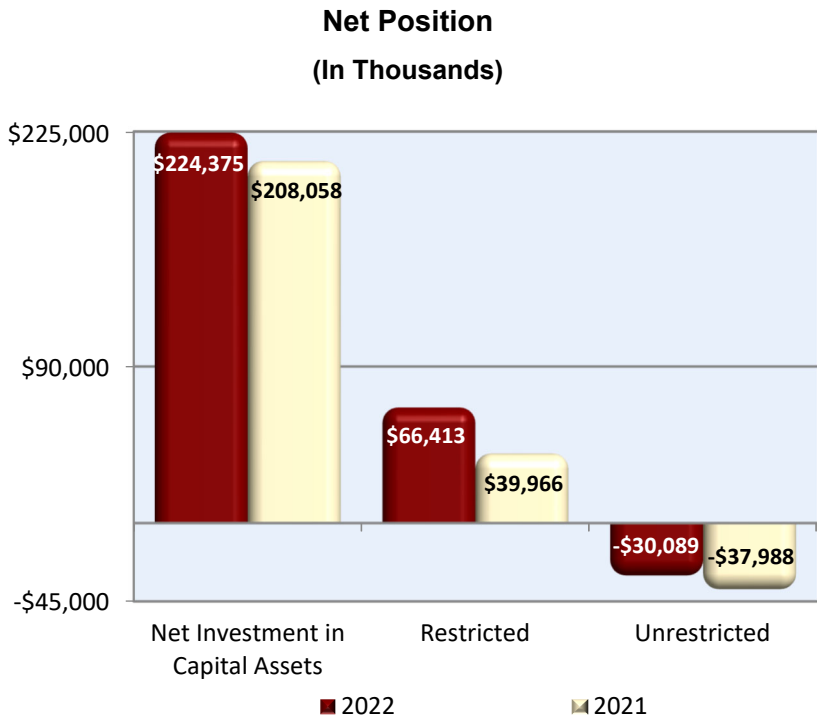
Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2022, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2022, and June 30, 2021.

## FINANCIAL HIGHLIGHTS

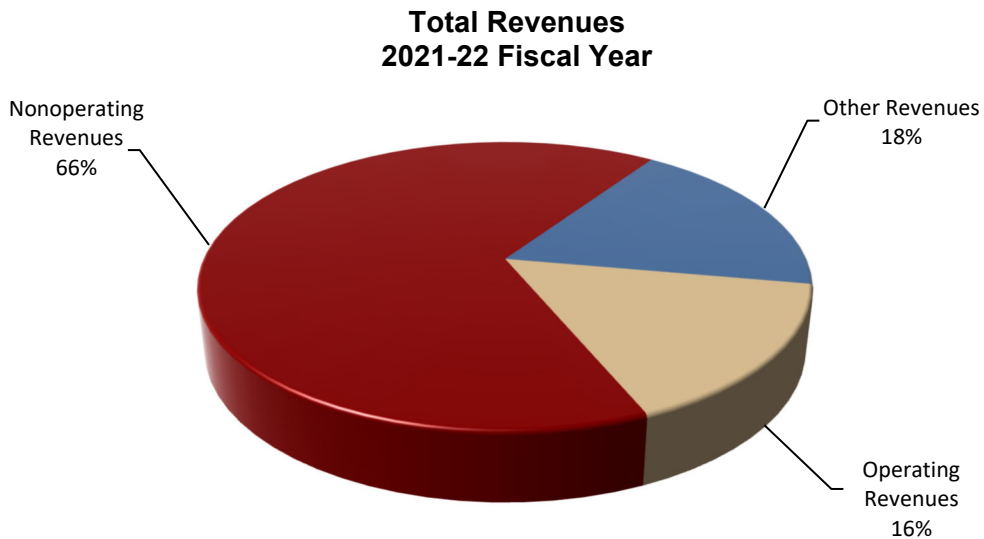
The College's assets and deferred outflows of resources totaled \$352.3 million at June 30, 2022. This balance reflects a \$43.9 million, or 14.2 percent, increase as compared to the 2020-21 fiscal year resulting from increases in due from other agencies and due from the component unit. Liabilities and deferred inflows of resources decreased by \$6.8 million, or 6.9 percent, totaling \$91.6 million at June 30, 2022, compared to \$98.4 million at June 30, 2021, resulting from decreases in the net pension liability offset by increases in deferred inflows of resources. As a result, the College's net position increased by \$50.7 million, or 24.1 percent, resulting in a year-end balance of \$260.7 million.

The College's operating revenues totaled \$31.9 million for the 2021-22 fiscal year, representing a 43.7 percent increase compared to the 2020-21 fiscal year. Operating expenses totaled \$150.5 million for the 2021-22 fiscal year, representing a 2.8 percent increase.

Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2022, and June 30, 2021, is shown in the following graph:



The following chart provides a graphical presentation of College revenues by category for the 2021-22 fiscal year:



**OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to the Governmental Accounting Standards Board (GASB) Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the College and its component unit, Indian River State College Foundation, Inc. (Foundation). Based on the application of the criteria for determining component units, the Foundation is included within the College reporting entity as a discretely presented component unit.

Information regarding the component unit is presented in the notes to financial statements. This MD&A focuses on the College, excluding the discretely presented component unit.

**The Statement of Net Position**

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College’s current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College’s financial condition.

The following summarizes the College’s assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

## Condensed Statement of Net Position at June 30

(In Thousands)

	<u>2022</u>	<u>2021</u>
<b>Assets</b>		
Current Assets	\$ 72,933	\$ 45,534
Capital Assets, Net	231,344	216,051
Other Noncurrent Assets	29,878	25,723
<b>Total Assets</b>	<u>334,155</u>	<u>287,308</u>
<b>Deferred Outflows of Resources</b>	<u>18,174</u>	<u>21,133</u>
<b>Liabilities</b>		
Current Liabilities	11,665	8,737
Noncurrent Liabilities	44,351	84,914
<b>Total Liabilities</b>	<u>56,016</u>	<u>93,651</u>
<b>Deferred Inflows of Resources</b>	<u>35,614</u>	<u>4,754</u>
<b>Net Position</b>		
Net Investment in Capital Assets	224,375	208,058
Restricted	66,413	39,966
Unrestricted	<u>(30,089)</u>	<u>(37,988)</u>
<b>Total Net Position</b>	<u>\$ 260,699</u>	<u>\$ 210,036</u>

Total assets increased \$46.8 million primarily from an increase in nondepreciable capital assets and receivables from government agencies and the component unit. Total liabilities decreased \$37.6 million primarily in net pension liability. The increase in assets and decrease in liabilities, resulted in a total net position increase of \$50.7 million, or 24.1 percent. Further information related to pension expenses, liabilities, deferred inflows and outflows, and other relevant actuarial data are found in the notes and supplementary information of this report.

### **The Statement of Revenues, Expenses, and Changes in Net Position**

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the College's activity for the 2021-22 and 2020-21 fiscal years:

**Condensed Statement of Revenues, Expenses, and Changes in Net Position  
For the Fiscal Years**

(In Thousands)

	<u>2021-22</u>	<u>2020-21</u>
Operating Revenues	\$ 31,942	\$ 22,226
Less, Operating Expenses	<u>150,533</u>	<u>146,438</u>
<b>Operating Loss</b>	(118,591)	(124,212)
Net Nonoperating Revenues	<u>132,510</u>	<u>126,151</u>
<b>Income Before Other Revenues</b>	13,919	1,939
Other Revenues	<u>36,744</u>	<u>11,527</u>
<b>Net Increase In Net Position</b>	<u>50,663</u>	<u>13,466</u>
Net Position, Beginning of Year	<u>210,036</u>	<u>196,570</u>
<b>Net Position, End of Year</b>	<u><u>\$ 260,699</u></u>	<u><u>\$ 210,036</u></u>

**Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues by source that were used to fund operating activities for the 2021-22 and 2020-21 fiscal years:

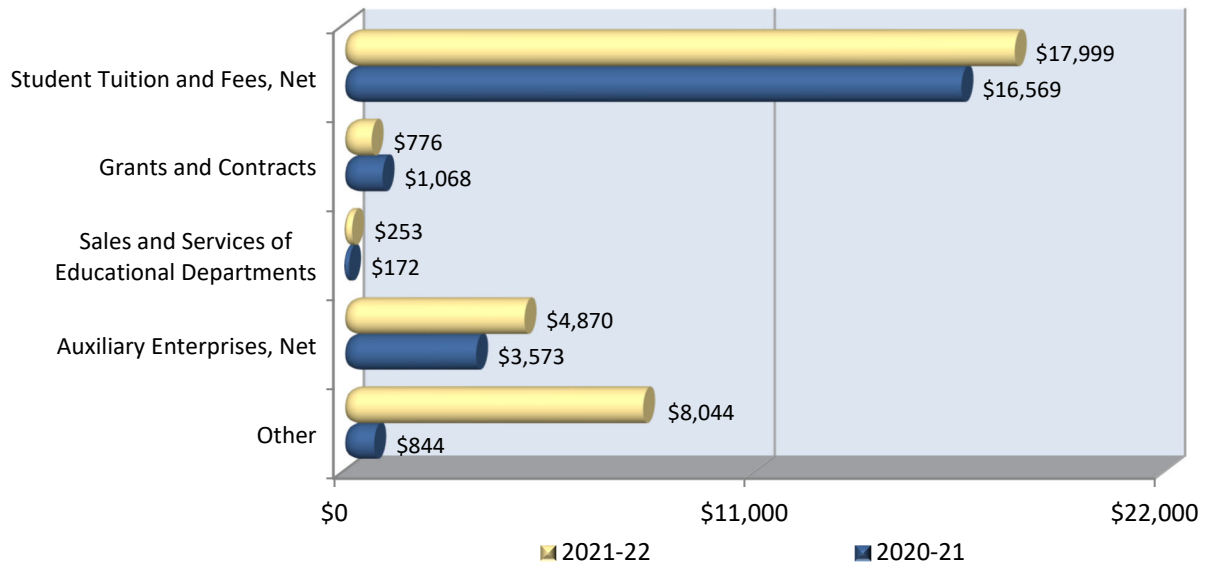
**Operating Revenues  
For the Fiscal Years**

(In Thousands)

	<u>2021-22</u>	<u>2020-21</u>
Student Tuition and Fees, Net	\$ 17,999	\$ 16,569
Grants and Contracts	776	1,068
Sales and Services of Educational Departments	253	172
Auxiliary Enterprises, Net	4,870	3,573
Other	<u>8,044</u>	<u>844</u>
<b>Total Operating Revenues</b>	<u><u>\$ 31,942</u></u>	<u><u>\$ 22,226</u></u>

The following chart presents the College's operating revenues for the 2021-22 and 2020-21 fiscal years:

**Operating Revenues**  
(In Thousands)



College operating revenue increased \$9.7 million, or 43.7 percent, primarily due to the sale of the Educational Broadband Service for \$7.5 million.

**Operating Expenses**

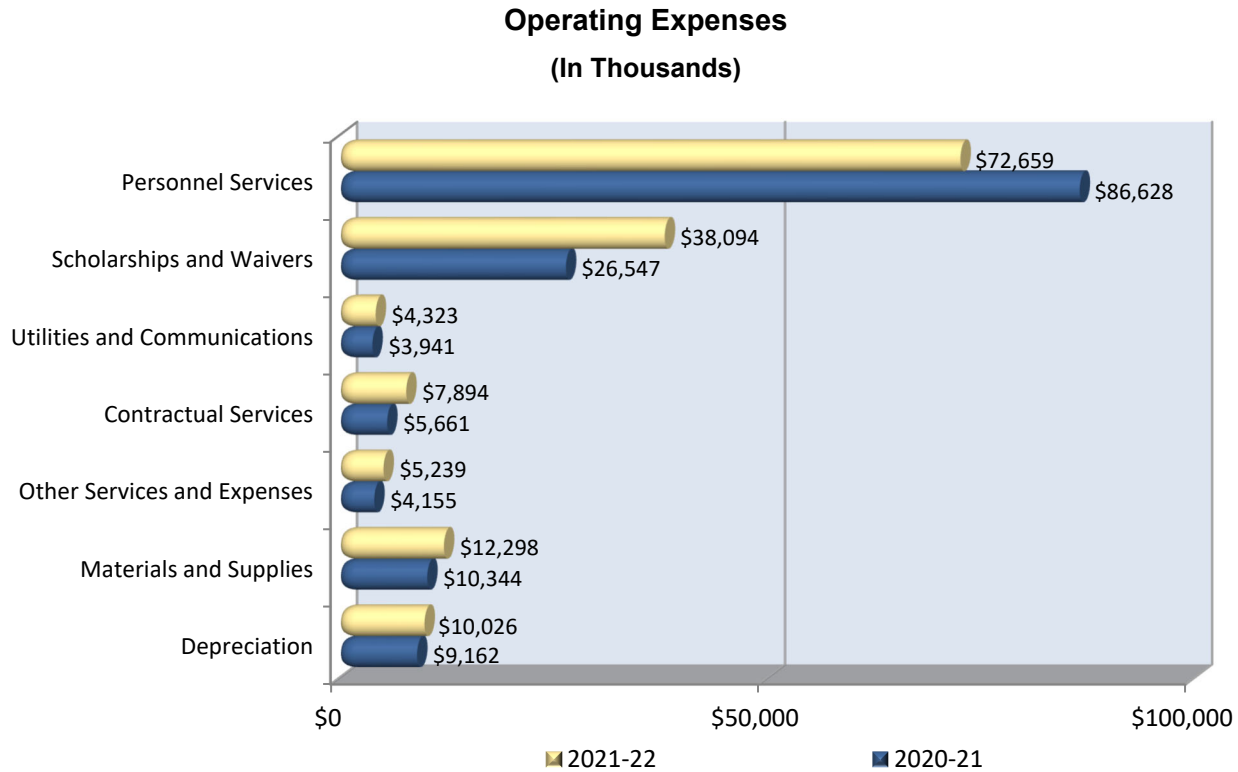
Expenses are categorized as operating or nonoperating. The majority of the College’s expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2021-22 and 2020-21 fiscal years:

**Operating Expenses**  
**For the Fiscal Years**  
(In Thousands)

	<u>2021-22</u>	<u>2020-21</u>
Personnel Services	\$ 72,659	\$ 86,628
Scholarships and Waivers	38,094	26,547
Utilities and Communications	4,323	3,941
Contractual Services	7,894	5,661
Other Services and Expenses	5,239	4,155
Materials and Supplies	12,298	10,344
Depreciation	10,026	9,162
<b>Total Operating Expenses</b>	<b>\$ 150,533</b>	<b>\$ 146,438</b>

The following chart presents the College's operating expenses for the 2021-22 and 2020-21 fiscal years:



College operating expense changes were the result of the following factors:

- A decrease in personnel services of \$14 million, or 16.1 percent, related to a decrease in full-time instructional expense and pension expense.
- An increase in scholarships and waivers of \$11.5 million, or 43.5 percent, related to the Coronavirus Aid, Relief, and Economic Security (CARES) Act, Higher Education Emergency Relief Fund (HEERF) grant.
- An increase in contractual services of \$2.2 million, or 39.4 percent, related to professional fees for consulting, energy management services, and architect fees.

**Nonoperating Revenues and Expenses**

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College's nonoperating revenues and expenses for the 2021-22 and 2020-21 fiscal years:

**Nonoperating Revenues (Expenses)  
For the Fiscal Years**

(In Thousands)

	2021-22	2020-21
State Noncapital Appropriations	\$ 53,386	\$ 52,010
Federal and State Student Financial Aid	44,971	34,313
Gifts and Grants	34,871	38,198
Investment Income (Loss)	(569)	180
Gain on Disposal of Capital Asset	2	1,499
Interest on Capital Asset-Related Debt	(151)	(49)
<b>Net Nonoperating Revenues</b>	<b>\$ 132,510</b>	<b>\$ 126,151</b>

Net nonoperating revenues increased overall by \$6.4 million, or 5 percent, as compared to the prior fiscal year, primarily due to an increase in Federal and State student financial aid offset by a decrease in gifts and grants.

**Other Revenues**

This category is mainly composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues for the 2021-22 and 2020-21 fiscal years:

**Other Revenues  
For the Fiscal Years**

(In Thousands)

	2021-22	2020-21
State Capital Appropriations	\$ 11,410	\$ 690
Capital Grants, Contracts, Gifts, and Fees	25,334	10,837
<b>Total</b>	<b>\$ 36,744</b>	<b>\$ 11,527</b>

Other revenues increased by \$25.2 million, or 218.8 percent, compared to the prior fiscal year, due to an increase in capital grants, contracts, gifts, and fees primarily from the Foundation funding of facility renewal projects and campus enhancements, and due to an increase in State capital appropriations in Public Education Capital Outlay funding for WQCS-FM and the Industrial Technology Building.

**The Statement of Cash Flows**

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College's cash flows for the 2021-22 and 2020-21 fiscal years:

**Condensed Statement of Cash Flows  
For the Fiscal Years**

(In Thousands)

	<b>2021-22</b>	<b>2020-21</b>
Cash Provided (Used) by:		
Operating Activities	\$ (109,279)	\$ (115,049)
Noncapital Financing Activities	118,123	123,623
Capital and Related Financing Activities	(4,261)	2,433
Investing Activities	80	52
<b>Net Increase in Cash and Cash Equivalents</b>	4,663	11,059
Cash and Cash Equivalents, Beginning of Year	20,637	9,578
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 25,300</b>	<b>\$ 20,637</b>

Major sources of funds came from State noncapital appropriations (\$53.4 million), Federal and State student financial aid (\$44.9 million), noncapital gifts and grants (\$19.8 million), capital grants and gifts (\$12.2 million), and net student tuition and fees (\$17.7 million). Major uses of funds were for payments to employee salaries and benefits (\$72.7 million), payments for student scholarships (\$38.1 million), and payments to suppliers (\$25.4 million).

**CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS,  
AND DEBT ADMINISTRATION**

**Capital Assets**

At June 30, 2022, the College had \$400.3 million in capital assets, less accumulated depreciation of \$169 million, for net capital assets of \$231.3 million. Depreciation charges for the current fiscal year totaled \$10 million. The following table summarizes the College's capital assets, net of accumulated depreciation, at June 30:

**Capital Assets, Net at June 30**

(In Thousands)

	<b>2022</b>	<b>2021</b>
Land	\$ 24,114	\$ 23,954
Construction in Progress	19,470	9,070
Buildings	167,438	170,881
Other Structures and Improvements	3,590	3,571
Furniture, Machinery, and Equipment	4,423	2,319
Computer Software	4,532	5,820
Licenses - Perpetual	825	-
Lease Assets	6,952	436
<b>Capital Assets, Net</b>	<b>\$ 231,344</b>	<b>\$ 216,051</b>

Additional information about the College's capital assets is presented in the notes to financial statements.



## **Capital Expenses and Commitments**

Major capital expenses through June 30, 2022, were incurred for the construction of a new building, the Industrial Technology Building, and the renovation of various buildings at the Massey and Pruitt campuses. The College's construction commitments at June 30, 2022, are as follows:

	<b>Amount</b> <b>(In Thousands)</b>
Total Committed	\$ 39,468
Completed to Date	<u>(17,328)</u>
<b>Balance Committed</b>	<b><u>\$ 22,140</u></b>

Additional information about the College's construction commitments is presented in the notes to financial statements.

## **Debt Administration**

As of June 30, 2022, the College had \$7 million in outstanding bonds payable and leases payable, representing a decrease of \$1 million, or 12.8 percent, from the prior fiscal year. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30:

### **Long-Term Debt at June 30**

(In Thousands)

	<b>2022</b>	<b>2021</b>
SBE Capital Outlay Bonds	\$ 165	\$ 320
Leases Payable	<u>6,805</u>	<u>7,673</u>
<b>Total</b>	<b><u>\$ 6,970</u></b>	<b><u>\$ 7,993</u></b>

The State Board of Education issues capital outlay bonds on behalf of the College. During the 2021-22 fiscal year, the debt repayments and adjustments totaled \$7.8 million primarily in leases payable due to the implementation of GASB Statement No. 87.

## **ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE**

The College's economic condition is closely tied to that of the State of Florida. Statewide we have seen a decrease in enrollment due to the pandemic. Efforts to increase enrollment for the upcoming 2022-23 academic year have taken place; however, enrollment patterns are expected to be somewhat volatile and difficult to predict due to student concerns about COVID-19. The College's current financial and capital plans indicate that there are adequate financial resources to maintain its present level of services. The College expects to revise its budgets as needed based upon student tuition and State resources available to fund operations in the next year.

## REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to Dr. Marvin Pyles, Vice President of Administration and Finance, CFO, Indian River State College, 3209 Virginia Avenue, Fort Pierce, Florida 34981.

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# BASIC FINANCIAL STATEMENTS

## INDIAN RIVER STATE COLLEGE A Component Unit of the State of Florida Statement of Net Position

June 30, 2022

	College	Component Unit
<b>ASSETS</b>		
Current Assets:		
Cash and Cash Equivalents	\$ 13,193,472	\$ 5,238,283
Restricted Cash and Cash Equivalents	2,433,994	-
Accounts Receivable, Net	2,425,276	-
Lease Receivable	45,355	-
Due from Other Governmental Agencies	31,362,982	-
Due from Component Unit	19,321,698	-
Inventories	1,314,102	-
Prepaid Expenses	2,828,033	52,976
Deposits	8,168	1,055,718
Other Assets	-	56,989
<b>Total Current Assets</b>	<b>72,933,080</b>	<b>6,403,966</b>
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	9,672,243	-
Investments	10,950,584	167,387,807
Restricted Investments	7,939,881	-
Lease Receivable	907,098	-
Prepaid Expenses	409,132	-
Depreciable Capital Assets, Net	186,933,932	4,761,716
Nondepreciable Capital Assets	44,409,516	311,712
Other Assets	-	4,532,118
<b>Total Noncurrent Assets</b>	<b>261,222,386</b>	<b>176,993,353</b>
<b>TOTAL ASSETS</b>	<b>334,155,466</b>	<b>183,397,319</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	759,459	-
Pensions	17,414,641	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>18,174,100</b>	<b>-</b>
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	2,849,111	5,027,755
Accrued Interest Payable	16,303	-
Salary and Payroll Taxes Payable	2,899,031	-
Retainage Payable	586,628	-
Due to Other Governmental Agencies	2,328	-
Due to College	-	10,308,000
Unearned Revenue	2,606,202	52,135
Deposits Held for Others	1,091,024	18,745
Long-Term Liabilities - Current Portion:		
Bonds Payable	165,000	-
Notes Payable	-	244,407
Leases Payable	771,933	-
Compensated Absences Payable	446,551	-
Other Postemployment Benefits Payable	139,730	-
Net Pension Liability	90,842	-
<b>Total Current Liabilities</b>	<b>11,664,683</b>	<b>15,651,042</b>

	<u>College</u>	<u>Component Unit</u>
<b>LIABILITIES (Continued)</b>		
Noncurrent Liabilities:		
Notes Payable	-	4,152,587
Leases Payable	6,032,819	-
Compensated Absences Payable	8,423,221	-
Other Postemployment Benefits Payable	3,328,231	-
Net Pension Liability	26,566,396	-
<b>Total Noncurrent Liabilities</b>	<u>44,350,667</u>	<u>4,152,587</u>
<b>TOTAL LIABILITIES</b>	<u>56,015,350</u>	<u>19,803,629</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	807,732	-
Pensions	33,869,767	-
Lease Receivable	936,792	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>35,614,291</u>	<u>-</u>
<b>NET POSITION</b>		
Net Investment in Capital Assets	224,375,276	676,434
Restricted:		
Nonexpendable:		
Endowment	-	31,129,065
Expendable:		
Endowment	-	84,098,872
Grants and Loans	19,336,114	-
Scholarships	78,885	-
Capital Projects	46,995,945	-
Debt Service	2,517	-
Unrestricted	<u>(30,088,812)</u>	<u>47,689,319</u>
<b>TOTAL NET POSITION</b>	<u>\$ 260,699,925</u>	<u>\$ 163,593,690</u>

The accompanying notes to financial statements are an integral part of this statement.

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**INDIAN RIVER STATE COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2022**

	<u>College</u>	<u>Component Unit</u>
<b>REVENUES</b>		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship		
Allowances of \$9,191,950	\$ 17,998,662	\$ -
Federal Grants and Contracts	482,367	-
State and Local Grants and Contracts	293,775	-
Nongovernmental Grants and Contracts	-	9,630,323
Sales and Services of Educational Departments	253,398	-
Auxiliary Enterprises, Net of Scholarship		
Allowances of \$970,851	4,869,614	-
Other Operating Revenues	8,043,680	8,306,349
<b>Total Operating Revenues</b>	<u>31,941,496</u>	<u>17,936,672</u>
<b>EXPENSES</b>		
Operating Expenses:		
Personnel Services	72,659,254	421,766
Scholarships and Waivers	38,094,084	4,869,290
Utilities and Communications	4,322,666	88,893
Contractual Services	7,894,569	-
Other Services and Expenses	5,238,831	4,807,101
Materials and Supplies	12,297,736	66,945
Depreciation	10,025,826	435,568
<b>Total Operating Expenses</b>	<u>150,532,966</u>	<u>10,689,563</u>
<b>Operating Income (Loss)</b>	<u>(118,591,470)</u>	<u>7,247,109</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State Noncapital Appropriations	53,386,346	-
Federal and State Student Financial Aid	44,971,244	-
Gifts and Grants	34,870,279	-
Investment Loss	(568,624)	-
Gain on Disposal of Capital Assets	1,980	-
Interest on Capital Asset-Related Debt	(150,874)	(44,923)
<b>Net Nonoperating Revenues (Expenses)</b>	<u>132,510,351</u>	<u>(44,923)</u>
<b>Income Before Other Revenues</b>	<u>13,918,881</u>	<u>7,202,186</u>
State Capital Appropriations	11,410,445	-
Capital Grants, Contracts, Gifts, and Fees	25,334,173	-
Additions to Endowments	-	793,264
<b>Total Other Revenues</b>	<u>36,744,618</u>	<u>793,264</u>
<b>Increase in Net Position</b>	<u>50,663,499</u>	<u>7,995,450</u>
Net Position, Beginning of Year	210,036,426	173,876,011
Adjustment to Beginning Net Position	-	(18,277,771)
<b>Net Position, Beginning of Year, as Restated</b>	<u>210,036,426</u>	<u>155,598,240</u>
<b>Net Position, End of Year</b>	<u>\$ 260,699,925</u>	<u>\$ 163,593,690</u>

The accompanying notes to financial statements are an integral part of this statement.

**INDIAN RIVER STATE COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Cash Flows**

**For the Fiscal Year Ended June 30, 2022**

	<b>College</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Student Tuition and Fees, Net	\$ 17,728,397
Grants and Contracts	201,731
Payments to Suppliers	(25,417,431)
Payments for Utilities and Communications	(4,322,666)
Payments to Employees	(54,250,461)
Payments for Employee Benefits	(18,461,468)
Payments for Scholarships	(38,091,930)
Collection on Loans to Students	746
Auxiliary Enterprises, Net	5,975,929
Sales and Services of Educational Departments	253,398
Other Receipts	7,105,000
	<b>(109,278,755)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State Noncapital Appropriations	53,386,346
Federal and State Student Financial Aid	44,918,892
Federal Direct Loan Program Receipts	2,944,051
Federal Direct Loan Program Disbursements	(2,944,051)
Gifts and Grants Received for Other Than Capital or Endowment Purposes	19,817,583
	<b>118,122,821</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
State Capital Appropriations	7,794,285
Capital Grants and Gifts	12,159,612
Purchases of Capital Assets	(23,040,534)
Principal Paid on Capital Debt and Leases	(1,023,681)
Interest Paid on Capital Debt and Leases	(150,874)
	<b>(4,261,192)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Proceeds from Sales and Maturities of Investments	14,737,025
Purchases of Investments	(14,086,625)
Investment Loss	(570,845)
	<b>79,555</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>4,662,429</b>
Cash and Cash Equivalents, Beginning of Year	20,637,280
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 25,299,709</b>



	<u>College</u>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (118,591,470)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	10,025,826
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	6,497,164
Notes Receivable, Net	746
Due from Other Governmental Agencies	(1,468,745)
Leases Receivable	(952,453)
Due to Other Governmental Agencies	2,328
Inventories	601,056
Prepaid Expenses	(527,118)
Other Assets	(1,064)
Accounts Payable	(9,472)
Salaries and Payroll Taxes Payable	(29,616)
Unearned Revenue	1,081,711
Deposits	(3,793)
Compensated Absences Payable	(1,437,584)
Other Postemployment Benefits Payable	(512,449)
Net Pension Liability	(37,773,097)
Deferred Outflows of Resources Related to Other Postemployment Benefits	18,451
Deferred Inflows of Resources Related to Other Postemployment Benefits	616,487
Deferred Outflows of Resources Related to Pensions	2,940,748
Deferred Inflows of Resources Related to Pensions	29,306,797
Deferred Inflows of Resources Related to Leases	936,792
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	<u><u>\$ (109,278,755)</u></u>

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **1. Summary of Significant Accounting Policies**

**Reporting Entity.** The governing body of Indian River State College, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of nine members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves Martin, St. Lucie, Indian River, and Okeechobee Counties.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

**Discretely Presented Component Unit.** Based on the application of the criteria for determining component units, the Indian River State College Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public and can be obtained from the Vice President of Administration and Finance, CFO, Indian River State College, 3209 Virginia Avenue, Fort Pierce, Florida 34981. The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended March 31, 2022.

**Basis of Presentation.** The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only

business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Measurement Focus and Basis of Accounting.** Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component unit uses the economic resources measurement focus and the accrual basis of accounting, whereby revenues are recognized when earned and expenses are recognized when incurred, and follows GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, gifts and grants, and investment income. Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is actually paid by

the student or the third party making payment on behalf of the student. The College determines its scholarship allowance by determining through its accounting records, those transactions where the student's classes and books were paid by an applicable financial aid resource. To the extent that these resources are used to pay student charges, the College records a scholarship allowance against tuition and fees and auxiliary revenue.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

**Cash and Cash Equivalents.** The amount reported as cash and cash equivalents consists of cash on hand, cash in demand accounts, and cash invested with the State Board of Administration (SBA) Florida PRIME investment pool. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the SBA Florida PRIME investment pool to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by the Federal Deposit Insurance Corporation, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2022, the College reported as cash equivalents \$911 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College's investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAM by Standard & Poor's and had a weighted-average days to maturity (WAM) of 28 days as of June 30, 2022. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at amortized cost.

Section 218.409(8)(a), Florida Statutes, provides that "the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and

withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days.” As of June 30, 2022, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

**Capital Assets**. College capital assets consist of land, licenses, construction in progress, buildings, other structures and improvements, furniture, machinery, and equipment, computer software, and lease assets. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for tangible personal property and \$25,000 for buildings and other structures and improvements (excluding disaster restoration). Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 or 50 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:
  - Computer Equipment – 3 years
  - Vehicles, Office Machines, and Educational Equipment – 5, 7, or 10 years
  - Furniture – 7 or 10 years
- Capitalized Computer Software – 7 years
- Lease Assets – 2 to 20 years

Land, buildings, and equipment of the College’s component unit are stated at cost except for donated property which is stated at fair market value at the date of the donation, and is net of accumulated depreciation of \$5,777,086. The College’s component unit depreciates buildings and equipment using the straight-line method over estimated life ranging from 5 to 40 years.

**Noncurrent Liabilities**. Noncurrent liabilities include bonds payable, leases payable, compensated absences payable, other postemployment benefits payable, and net pension liabilities that are not scheduled to be paid within the next fiscal year.

**Pensions**. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

## 2. Reporting Change

For the 2021-22 fiscal year, the College implemented GASB Statement No. 87, *Leases*, which changes the accounting and financial reporting for leases by colleges. This statement requires the College to recognize certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this statement, a lessee is required to recognize a lease liability and an intangible right to use the leased asset and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about the College's leasing activities.

## 3. Prior Period Adjustment and Change in Reporting Framework

During the year ended March 31, 2022, the Foundation identified certain errors in previously issued financial statements. Additionally, the Foundation determined that the proper accounting framework for its financial reporting as a component unit of the College is that framework promulgated by the Government Accounting Standards Board (GASB), as opposed to the framework that it had previously followed in the preparation of its financial statements, which was that promulgated by the Financial Accounting Standards Board (FASB). As a result, beginning net position in the Statement of Revenues, Expenses, and Changes in Net Position has been restated to correct these errors and convert the financial statements to the GASB reporting model.

<b>Net position, March 31, 2021</b> , as previously reported	\$ 173,876,011
Adjustment to notes payable for capitalized loan costs not recordable under GASB	(18,295)
Adjustment to pledges receivable for endowment pledges not recordable under GASB	(55,415)
Adjustment to pledges receivable for pledges lacking sufficient support	(125,000)
Adjustment to accrued expenses for unrecorded payroll liabilities	(105,002)
Adjustment to accounts payable for overstated balances	1,488,056
Adjustment to promises to give payable for unrecorded amounts pledged to College	(17,000,000)
Adjustment to Florida prepaid scholarships for error in balance	<u>(2,462,115)</u>
<b>Net position, March 31, 2021, as restated</b>	<u><u>\$ 155,598,240</u></u>

## 4. Deficit Net Position in Individual Funds

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, other postemployment benefits payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (45,690,271)
Auxiliary Funds	15,601,459
<b>Total</b>	<b>\$ (30,088,812)</b>

## 5. Investments

The Board of Trustees has adopted a written investment policy providing that surplus funds of the College shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Section 218.415(16), Florida Statutes, authorizes the College to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined by Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open-end or closed-end management type investment companies; and other investments approved by the Board of Trustees as authorized by law. SBE Rule 6A-14.0765(3), Florida Administrative Code, provides that College loan, endowment, annuity, and life income funds may also be invested pursuant to Section 215.47, Florida Statutes. Investments authorized by Section 215.47, Florida Statutes, include bonds, notes, commercial paper, and various other types of investments.

Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

**Fair Value Measurement.** The College categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Significant College investments were classified as Level 2 and these securities are valued daily by a pricing service that uses an evaluated pricing application which incorporates available market information. Available market information is also applied through benchmarking processes, sector groupings, and matrix pricing (Level 2 inputs).

The College's investments at June 30, 2022, are reported as follows:

	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by fair value level</b>				
SBA Debt Service Accounts	\$ 2,517	\$ 2,517	\$ -	\$ -
Obligations of United States Government				
Agencies and Instrumentalities	8,523,063	-	8,523,063	-
Municipal Obligations	754,924	-	754,924	-
Bonds and Notes:				
Corporate Bonds and Notes	3,574,599	-	3,574,599	-
Foreign Bonds - Notes and Debentures	2,932,154	-	2,932,154	-
Asset Backed Securities	2,927,378	-	2,927,378	-
Mutual Funds:				
Bonds	9,950	9,950	-	-
Total investments by fair value level	\$ 18,724,585	\$ 12,467	\$ 18,712,118	\$ -
<b>Investments measured at the net asset value (NAV)</b>				
Money Market Funds	165,880			
<b>Total investments measured at fair value</b>	\$ 18,890,465			

**State Board of Administration Debt Service Accounts.** The College reported investments totaling \$2,517 at June 30, 2022, in the SBA Debt Service Accounts. These investments are used to make debt service payments on bonds issued by the SBE for the benefit of the College. The College's investments consist of United States Treasury securities, with maturity dates of 6 months or less, and are reported at fair value. The College relies on policies developed by the SBA for managing interest rate risk and credit risk for these accounts. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

**Managed Investments.** The College's other investments totaling \$18,887,948 at June 30, 2022, are reported at fair value and are managed by a contracted investment management firm. The following risks apply to other College investments:

*Interest Rate Risk:* Interest rate risk is the risk that changes in interest rates of debt instruments will adversely affect the fair value of an investment. The College's investment policy provides that the maximum effective maturity of the type of security will not be greater than 5.5 years, and limits the maximum allocation to all corporate and bank credit instruments to 50 percent combined. The maximum exposure to any one Federal agency investment is 40 percent and the maturity limit for mortgage-backed and asset-backed securities is based on the expected average life at the time of purchase. At June 30, 2022, the College had \$6,407,380 in United States Treasury bonds with final maturity dates between October 2023 and May 2025, \$2,115,683 in Federal Agency bonds with final maturity dates between May 2023 and July 2035, and \$754,924 in municipal obligations with final maturity dates between September 2022 and July 2025. The College's investment in corporate securities totaled \$3,574,599 with final maturity dates between November 2022 and April 2026 and foreign securities totaled \$2,932,154 with final maturity dates between January 2023 and January 2025. The College's investment in asset backed securities totaling \$2,927,378 have final maturity dates between January 2022 and July 2027. The College's investments in mutual funds totaled \$9,950 and money market funds totaled \$165,880.



**Credit Risk:** Credit risk is the risk an issuer or other counterparty to an investment will not fulfill its obligations. The College's investment policy addresses credit risk through the authorization of the following investments:

- United States Treasury bills, notes, bonds, strips, and other obligations whose principal and interest is fully guaranteed by the United States of America, any of its agencies or instrumentalities.
- Government Sponsored Enterprises: Federal Farm Credit Bank (FFCB), Federal National Mortgage Association (FNMA), Federal Home Loan Mortgage Corporation (FHLMC), Federal Home Loan Bank (FHLB), Student Loan Marketing Association (SLMA), Financing Corporation (FICO), the Resolution Funding Corporation (REFCO), Farm Credit System Financial Assistance Corporation, the Federal Housing Finance Board, and all other government-sponsored agencies and enterprises.
- Repurchase agreements rated at least "A1/P1" or the equivalent.
- Nonnegotiable certificates of deposit and savings account in State-certified qualified public depositories.
- Agency mortgage-backed securities guaranteed by the United States Government or a Federal agency.
- Money market funds, including, but not limited to, commercial paper, time deposits and bankers' acceptances, rated at least "AAAm/Aaa-mf" or the equivalent by Standard & Poor's, Moody's Investors Service, and all other nationally recognized credit rating organizations.
- Corporate bonds and notes with an "A-/A3" rating.
- Supranationals where United States is a shareholder and voting member with a rating of "A 1+/P-1, AAA/Aaa" or equivalent.
- Asset Backed Securities with a rating of "A-1+/P-1, AAA/Aaa" or equivalent.
- Any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act, as provided in Section 163.01, Florida Statutes, which maintains a similar investment objective.

United States Government obligations are not considered to have credit risk. As of June 30, 2022, the College's investments in Federal agency obligations (Government sponsored enterprises) are rated AA+ by Standard & Poor's. Corporate notes are investment grade debt securities which have credit quality ratings given by Standard & Poor's and are available for purchase in the United States and are issued or guaranteed by a corporation or a financial institution.

**Custodial Credit Risk:** Custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the College will not be able to recover that value of investments or collateral securities that are in the possession of an outside party. The College's investment policy addresses this by requiring that all securities purchased shall be properly designated as an asset of the College and held in safe keeping by a third-party custodial bank or institution. Further, the policy states that no withdrawal of securities, in whole or in part, shall be made from safekeeping except those designated within the Investment Management and Custodial Agreement between the Custodian and the College. The College's investments of \$18,887,948 as of June 30, 2022, are all held by the safekeeping agent in the name of the College.

**Component Unit Investments.** Investments held by the Indian River State College Foundation, Inc. at March 31, 2022, are reported as follows:

	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by fair value level</b>				
U.S. Government Bonds and Agency Securities	\$ 16,386,890	\$ -	\$ 16,386,890	\$ -
Domestic Common Stock	19,447,370	19,447,370	-	-
Foreign Common Stock	1,509,123	1,509,123	-	-
Real Estate Investment Trusts	568,517	568,517	-	-
Exchange Traded Funds	24,333,646	24,333,646	-	-
Mutual Funds:				
Equities	67,300,730	67,300,730	-	-
Fixed Income	22,122,257	22,122,257	-	-
Total investments by fair value level	\$ 151,668,533	\$ 135,281,643	\$ 16,386,890	\$ -
<b>Investments measured at the net asset value (NAV)</b>				
Money Market Funds	15,719,274			
<b>Total investments measured at fair value</b>	<u>\$ 167,387,807</u>			

## 6. Accounts Receivable

Accounts receivable represent amounts for student fee deferments, uncollected commissions for food service and vending machine sales, unused credit memos, and contract and grant reimbursements due from third parties. The accounts receivable are reported net of a \$71,687 allowance for doubtful accounts.

## 7. Due From Other Governmental Agencies

The amount due from other governmental agencies primarily consists of \$9,893,192 of Public Education Capital Outlay allocations due from the State for construction, remodeling, and renovation of College facilities, \$14,453,756 of HEERF due from the U.S. Department of Education for recognition of lost revenue and other reimbursable expenses, and \$2,024,848 for Federal restricted grants and contracts.

## 8. Due From Component Unit

The College recorded an amount of \$19,321,698 representing scholarships and funding for renovation of College facilities that will be reimbursed by the Foundation, pursuant to agreements between the College and the Foundation. The College's financial statements are reported for the fiscal year ended June 30, 2022. The College's component unit's financial statements are reported as of March 31, 2022. Accordingly, amounts reported by the College as due from the component unit on the statement of net position do not agree with amounts reported by the component unit as due to the College.

## 9. Inventories

Inventories consist of items for resale by the campus bookstore and items for resale by the Treasure Coast Public Safety Institute department, and are valued using the last invoice cost, which approximates the first-in, first-out method of inventory valuation.

## 10. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2022, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:				
Land	\$ 23,953,985	\$ 160,453	\$ -	\$ 24,114,438
Licenses - Perpetual	-	824,665	-	824,665
Construction in Progress	9,070,074	20,508,966	10,108,627	19,470,413
<b>Total Nondepreciable Capital Assets</b>	<b>\$ 33,024,059</b>	<b>\$ 21,494,084</b>	<b>\$ 10,108,627</b>	<b>\$ 44,409,516</b>
Depreciable Capital Assets:				
Buildings	\$ 295,462,899	\$ 2,857,605	\$ 172,790	\$ 298,147,714
Other Structures and Improvements	18,811,691	1,128,369	-	19,940,060
Furniture, Machinery, and Equipment	16,577,686	2,863,958	423,808	19,017,836
Computer Software	11,256,368	-	-	11,256,368
Lease Assets	1,084,593	7,584,295	1,084,593	7,584,295
<b>Total Depreciable Capital Assets</b>	<b>343,193,237</b>	<b>14,434,227</b>	<b>1,681,191</b>	<b>355,946,273</b>
Less, Accumulated Depreciation:				
Buildings	124,582,200	6,240,384	112,313	130,710,271
Other Structures and Improvements	15,240,846	1,109,533	-	16,350,379
Furniture, Machinery, and Equipment	14,259,279	755,052	419,347	14,594,984
Computer Software	5,435,850	1,288,687	-	6,724,537
Lease Assets	648,008	632,170	648,008	632,170
<b>Total Accumulated Depreciation</b>	<b>160,166,183</b>	<b>10,025,826</b>	<b>1,179,668</b>	<b>169,012,341</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 183,027,054</b>	<b>\$ 4,408,401</b>	<b>\$ 501,523</b>	<b>\$ 186,933,932</b>

## 11. Unearned Revenue

As of June 30, 2022, the College reported unearned revenue of \$2,606,202 for restricted grants and contracts received prior to fiscal year end related to subsequent accounting periods.

## 12. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2022, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Bonds Payable	\$ 320,000	\$ -	\$ 155,000	\$ 165,000	\$ 165,000
Leases Payable	7,673,432	6,804,752	7,673,432	6,804,752	771,933
Compensated Absences Payable	10,307,356	593,381	2,030,965	8,869,772	446,551
Other Postemployment Benefits Payable	3,980,410	351,132	863,581	3,467,961	139,730
Net Pension Liability	64,430,335	17,660,276	55,433,373	26,657,238	90,842
<b>Total Long-Term Liabilities</b>	<b>\$ 86,711,533</b>	<b>\$ 25,409,541</b>	<b>\$ 66,156,351</b>	<b>\$ 45,964,723</b>	<b>\$ 1,614,056</b>

**Bonds Payable.** SBE issues capital outlay bonds on behalf of the College. These bonds mature serially and are secured by a pledge of the College’s portion of the State-assessed motor vehicle license tax and by the State’s full faith and credit. The SBE and SBA administer the principal and interest payments, investment of debt service resources, and compliance with reserve requirements.

The College had the following bonds payable at June 30, 2022:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rate (Percent)</u>	<u>Annual Maturity To</u>
SBE Capital Outlay Bonds: Series 2011A	\$ 165,000	3	2023

Annual requirements to amortize all bonded debt outstanding as of June 30, 2022, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>SBE Capital Outlay Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 165,000	\$ 4,950	\$ 169,950

**Leases Payable.** Energy, water, and wastewater performance savings equipment in the amount of \$7,035,125, vehicles in the amount of \$442,166, and copiers in the amount of \$107,004 are recorded as leases. The stated interest rates range from 1.9 percent to 2.88 percent. Future minimum payments under the lease agreements and the present value of the minimum payments as of June 30, 2022, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 959,655	\$ 771,933	\$187,722
2024	945,761	780,393	165,368
2025	878,325	735,215	143,110
2026	794,372	671,203	123,169
2027	792,125	688,503	103,622
2028-2032	3,366,535	3,157,505	209,030
<b>Total Minimum Lease Payments</b>	<b>\$ 7,736,773</b>	<b>\$ 6,804,752</b>	<b>\$932,021</b>

**Note Payable – Component Unit.** The long-term debt of the component unit as of March 31, 2022, is as follows:

Promissory note to bank secured by all income related to student housing, with \$25,932 monthly payments beginning January 1, 2015, including interest at 1.7 percent per annum, maturing April 1, 2038.	\$ 4,396,994
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Maturities of the long-term debt are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ 244,407
2024	242,476
2025	246,629
2026	250,855
2027	255,153
Thereafter	<u>3,157,474</u>
<b>Total Minimum Lease Payments</b>	<b><u>\$ 4,396,994</u></b>

**Compensated Absences Payable.** College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2022, the estimated liability for compensated absences, which includes the College's share of the Florida Retirement System and FICA contributions, totaled \$8,869,772. The current portion of the compensated absences liability, \$446,551, is the amount expected to be paid in the coming fiscal year and represents payments for employees in the Deferred Retirement Option Program.

**Other Postemployment Benefits Payable.** The College follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for other postemployment benefits administered by the Florida College System Risk Management Consortium (Consortium).

***General Information about the OPEB Plan***

*Plan Description.* The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the Consortium that provides OPEB for all employees who satisfy the College's retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College's health and life insurance coverage. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. The OPEB Plan contribution requirements and benefit terms of the College and the OPEB Plan members are established and may be amended by action from the Board. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

*Benefits Provided.* The OPEB Plan provides healthcare benefits for retirees and their dependents as well as life insurance for retirees. The OPEB Plan only provides an implicit subsidy as described above.

*Employees Covered by Benefit Terms.* At June 30, 2021, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	84
DROP Members	51
Active Employees	715
<b>Total</b>	<u>850</u>

### **Total OPEB Liability**

The College's total OPEB liability of \$3,467,961 was measured as of June 30, 2021, and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.40 percent
Real wage growth	0.85 percent
Wage inflation	3.25 percent
Salary increases, including wage inflation	Regular Employees 3.40 percent – 7.80 percent Senior Management 4.10 percent – 8.20 percent
Municipal Bond Index Rate	2.21 percent at Prior Measurement Date 2.16 percent at Measurement Date
Healthcare cost trend rates	
Pre-Medicare	7.00 percent for 2021, decreasing to an ultimate of 4.400 percent by 2032
Medicare	5.125 percent for 2021 decreasing to an ultimate rate of 4.400 percent by 2025

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the PUB-2010 mortality tables, with adjustments for FRS experiences and generational mortality improvements using Scale MP-2018.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increases used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018, adopted by the FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2021, valuation were based on a review of recent plan experience done concurrently with the June 30, 2021, valuation.

**Changes in the Total OPEB Liability**

	<b>Amount</b>
<b>Balance at 6/30/21</b>	<u>\$ 3,980,410</u>
<b>Changes for the year:</b>	
Service Cost	186,414
Interest	90,521
Differences Between Expected and Actual Experience	(721,072)
Changes in Assumptions or Other Inputs	74,197
Benefit Payments	<u>(142,509)</u>
<b>Net Changes</b>	<u>(512,449)</u>
<b>Balance at 6/30/22</b>	<u><u>\$ 3,467,961</u></u>

Changes of assumptions and other inputs reflect a change in the discount rate from 2.21 percent in 2020 to 2.16 percent in 2021 due to a change in the Municipal Bond Index Rate.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.16 percent) or 1 percentage point higher (3.16 percent) than the current rate:

	<u>1% Decrease (1.16%)</u>	<u>Current Discount Rate (2.16%)</u>	<u>1% Increase (3.16%)</u>
Total OPEB liability	\$4,020,031	\$3,467,961	\$3,029,435

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$3,005,013	\$3,467,961	\$4,100,202

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the fiscal year ended June 30, 2022, the College recognized OPEB expense of \$262,219. At June 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 148,570	\$ 651,938
Change of assumptions or other inputs	471,159	155,794
Transactions subsequent to the measurement date	139,730	-
<b>Total</b>	<b>\$ 759,459</b>	<b>\$ 807,732</b>

Of the total amount reported as deferred outflows of resources related to OPEB, \$139,730 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ (14,716)
2024	(14,716)
2025	(14,716)
2026	(14,716)
2027	7,352
Thereafter	(136,491)
<b>Total</b>	<b>\$ (188,003)</b>

**Net Pension Liability.** As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2022, the College's proportionate share of the net pension liabilities totaled \$26,657,238. Note 13. includes a complete discussion of defined benefit pension plans.

### **13. Retirement Plans – Defined Benefit Pension Plans**

#### ***General Information about the Florida Retirement System (FRS)***

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees of State colleges. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.



Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The College's FRS and HIS pension expense totaled \$934,988 for the fiscal year ended June 30, 2022.

### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.
- *Special Risk Class* – Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a

percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<b><u>Class, Initial Enrollment, and Retirement Age/Years of Service</u></b>	<b><u>% Value</u></b>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Senior Management Service Class</b>	2.00
<b>Special Risk Class</b>	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

**Contributions.** The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2021-22 fiscal year were:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	10.82
FRS, Senior Management Service	3.00	29.01
FRS, Special Risk	3.00	25.89
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	18.34
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the Plan totaled \$4,758,238 for the fiscal year ended June 30, 2022.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2022, the College reported a liability of \$8,609,698 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The College's proportionate share of the net pension liability was based on the College's 2020-21 fiscal year contributions relative to the total 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the College's proportionate share was 0.113977408 percent, which was an increase of 0.008184138 from its proportionate share measured as of June 30, 2020.

For the fiscal year ended June 30, 2022, the College recognized negative pension expense of \$95,098. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,475,716	\$ -
Change of assumptions	5,891,182	-
Net difference between projected and actual earnings on FRS Plan investments	-	30,037,072
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	2,317,858	1,609,791
College FRS contributions subsequent to the measurement date	4,758,238	-
<b>Total</b>	<u>\$ 14,442,994</u>	<u>\$ 31,646,863</u>

The deferred outflows of resources totaling \$4,758,238, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ (3,880,560)
2024	(4,543,732)
2025	(6,095,312)
2026	(7,714,647)
2027	363,103
Thereafter	(90,959)
<b>Total</b>	<b>\$ (21,962,107)</b>

*Actuarial Assumptions.* The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	6.80 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	2.1%	2.1%	1.1%
Fixed Income	20.0%	3.8%	3.7%	3.3%
Global Equity	54.2%	8.2%	6.7%	17.8%
Real Estate (Property)	10.3%	7.1%	6.2%	13.8%
Private Equity	10.8%	11.7%	8.5%	26.4%
Strategic Investments	3.7%	5.7%	5.4%	8.4%
<b>Total</b>	<b>100.0%</b>			
Assumed inflation - Mean			2.4%	1.2%

(1) As outlined in the Plan's investment policy.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.80 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension

liability is equal to the long-term expected rate of return. The discount rate used in the 2021 valuation was unchanged from the previous valuation.

*Sensitivity of the College’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the College’s proportionate share of the net pension liability calculated using the discount rate of 6.80 percent, as well as what the College’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.80 percent) or 1 percentage point higher (7.80 percent) than the current rate:

	<u>1% Decrease (5.80%)</u>	<u>Current Discount Rate (6.80%)</u>	<u>1% Increase (7.80%)</u>
College’s proportionate share of the net pension liability	\$38,503,145	\$8,609,698	\$(16,377,876)

*Pension Plan Fiduciary Net Position.* Detailed information about the Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan.* At June 30, 2022, the College reported a payable of \$671,169 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2022.

**HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2022, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

*Contributions.* The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2022, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College’s contributions to the HIS Plan totaled \$838,994 for the fiscal year ended June 30, 2022.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2022, the College reported a net pension liability of \$18,047,540 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020, and update procedures were used to determine the net pension liability as of June 30, 2021. The College's proportionate share of the net pension liability was based on the College's 2020-21 fiscal year contributions relative to the total 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the College's proportionate share was 0.147128644 percent, which was a decrease of 0.005018645 from its proportionate share measured as of June 30, 2020.

For the fiscal year ended June 30, 2022, the College recognized pension expense of \$1,030,086. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Change of assumptions	\$ 1,418,133	\$ 743,605
Net difference between projected and actual earnings on HIS Plan investments	18,814	-
Difference between expected and actual experience	603,916	7,559
Changes in proportion and differences between College HIS contributions and proportionate share of HIS contributions	91,790	1,471,740
College contributions subsequent to the measurement date	838,994	-
<b>Total</b>	<u>\$ 2,971,647</u>	<u>\$ 2,222,904</u>

The deferred outflows of resources totaling \$838,994, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ 75,330
2024	(177,288)
2025	(27,091)
2026	37,636
2027	13,179
Thereafter	(12,017)
<b>Total</b>	<u>\$ (90,251)</u>

*Actuarial Assumptions.* The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	2.16 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale-MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

*Discount Rate.* The discount rate used to measure the total pension liability was 2.16 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2021 valuation was updated from 2.21 percent to 2.16 percent.

*Sensitivity of the College’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the College’s proportionate share of the net pension liability calculated using the discount rate of 2.16 percent, as well as what the College’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.16 percent) or 1 percentage point higher (3.16 percent) than the current rate:

	<u>1% Decrease (1.16%)</u>	<u>Current Discount Rate (2.16%)</u>	<u>1% Increase (3.16%)</u>
College’s proportionate share of the net pension liability	\$20,864,705	\$18,047,540	\$15,739,504

*Pension Plan Fiduciary Net Position.* Detailed information about the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan.* At June 30, 2022, the College reported a payable of \$45,136 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2022.

#### **14. Retirement Plans – Defined Contribution Pension Plans**

**FRS Investment Plan.** The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA’s annual financial statements and in the State’s Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2021-22 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	6.30
FRS, Senior Management Service	7.67
FRS, Special Risk Regular	14.00

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2022, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College’s Investment Plan pension expense totaled \$2,137,438 for the fiscal year ended June 30, 2022.



**State College System Optional Retirement Program.** Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes 5.15 percent of the participant’s salary to the participant’s account and 4.19 percent to cover the unfunded actuarial liability of the FRS pension plan, for a total of 9.34 percent, and employees contribute 3 percent of the employee’s salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant’s annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The College’s contributions to the Program totaled \$93,874 and employee contributions totaled \$54,097 for the 2021-22 fiscal year.

## 15. Construction Commitments

The College’s major construction commitments at June 30, 2022, were as follows:

<u>Project Description</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Fort Pierce/Massey Campus New Industrial Tech Building Fieldhouse & Concessions - Massey Campus	\$ 25,098,655	\$ 12,947,621	\$ 12,151,034
Nursing Renovation - Pruitt Campus	4,888,815	1,811,757	3,077,058
Childcare Center	5,596,195	1,256,646	4,339,549
	3,884,121	1,311,655	2,572,466
<b>Total</b>	<b>\$ 39,467,786</b>	<b>\$ 17,327,679</b>	<b>\$ 22,140,107</b>

## 16. Risk Management Programs

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and purchases excess insurance through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$100 million for property insurance. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile

liability, workers' compensation, health, life, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

Life insurance is obtained through purchased commercial insurance.

## 17. Litigation

The College is involved in several pending and threatened legal actions. The range of potential loss from all such claims and actions, as estimated by the College's legal counsel and management, should not materially affect the College's financial position.

## 18. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 41,678,181
Public Services	1,396,755
Academic Support	14,800,035
Student Services	13,170,312
Institutional Support	9,243,293
Operation and Maintenance of Plant	16,034,392
Scholarships and Waivers	38,094,084
Depreciation	10,025,826
Auxiliary Enterprises	6,090,088
<b>Total Operating Expenses</b>	<b><u><u>\$ 150,532,966</u></u></b>

## 19. Current Unrestricted Funds

The Southern Association of Colleges and Schools, Commission on Colleges, which establishes the accreditation requirements for institutions of higher education, requires a disclosure of the financial position of unrestricted net position, exclusive of plant assets and plant-related debt, which represents the change in unrestricted net position. To meet this requirement, statements of net position and revenues, expenses, and changes in net position for the current unrestricted funds are presented as follows:

## Statement of Current Unrestricted Funds Net Position

### ASSETS

#### Current Assets:

Cash and Cash Equivalents	\$ 13,193,471
Accounts Receivable, Net	1,641,452
Due from Other Governmental Agencies	387,065
Due from Component Unit	465
Inventories	1,314,102
Prepaid Expenses	1,695,080
Deposits	8,168

**Total Current Assets** 18,239,803

#### Noncurrent Assets:

Investments	<u>10,950,583</u>
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**TOTAL ASSETS** 29,190,386

### DEFERRED OUTFLOWS OF RESOURCES

Other Postemployment Benefits	759,459
Pensions	<u>17,414,641</u>

**Total Deferred Outflows of Resources** 18,174,100

### LIABILITIES

#### Current Liabilities:

Accounts Payable	613,856
Salary and Payroll Taxes Payable	2,788,111
Unearned Revenue	453,178
Deposits Held for Others	27,970
Compensated Absences Payable	446,551
Other Postemployment Benefits Payable	139,730
Net Pension Liability	<u>90,842</u>

**Total Current Liabilities** 4,560,238

#### Noncurrent Liabilities:

Compensated Absences Payable	8,320,934
Other Postemployment Benefits Payable	3,328,231
Net Pension Liability	<u>26,566,396</u>

**Total Noncurrent Liabilities** 38,215,561

**TOTAL LIABILITIES** 42,775,799

### DEFERRED INFLOWS OF RESOURCES

Other Postemployment Benefits	807,732
Pensions	<u>33,869,767</u>

**Total Deferred Inflows of Resources** 34,677,499

**TOTAL NET POSITION** \$ (30,088,812)

## Statement of Current Unrestricted Funds Revenues, Expenses, and Changes in Net Position

### REVENUES

Operating Revenues:	
Student Tuition and Fees (1)	\$ 25,008,615
Federal Grants and Contracts, Operating	2,014,075
Sales and Services of Educational Departments	253,398
Auxiliary Enterprises (1)	5,873,668
Other Operating Revenues	444,766
<b>Total Operating Revenues</b>	<b>33,594,522</b>

### EXPENSES

Operating Expenses:	
Personnel Services	63,700,820
Scholarships and Waivers	466,930
Utilities and Communications	4,276,903
Contractual Services	3,330,081
Other Services and Expenses	3,449,107
Materials and Supplies	7,242,293
<b>Total Operating Expenses</b>	<b>82,466,134</b>
<b>Operating Loss</b>	<b>(48,871,612)</b>

### NONOPERATING REVENUE

State Noncapital Appropriations	53,462,781
Gifts and Grants	2,169,389
Investment Loss	(334,433)
Other Nonoperating Revenues	849,486
<b>Net Nonoperating Revenues</b>	<b>56,147,223</b>
<b>Income Before Other Revenues</b>	7,275,611
Capital Appropriations, Grants and Gifts	17,036
Transfers to/from Other Funds	606,118
<b>Increase in Net Position</b>	<b>7,898,765</b>
Net Position, Beginning of Year	<b>(37,987,577)</b>
<b>Net Position, End of Year</b>	<b>\$ (30,088,812)</b>

- (1) Student tuition and fees and auxiliary enterprises revenues are reported net of scholarship allowances on the statement of revenues, expenses, and changes in net position; however, scholarship allowances are not reflected in the student tuition and fees and auxiliary enterprises revenues for the purpose of this disclosure.

## 20. Related Party Transactions

As permitted by Section 1004.70, Florida Statutes, the College receives direct and indirect support from its direct-support organizations, Indian River State College Foundation, Inc. (Foundation). The Foundation is included within the College's reporting entity as a discretely presented component unit.

The College approved lease agreements with the Foundation for the use of classroom and office space at the Indian River Academy in Fort Pierce at total annual rents of \$59,228 during the 2021-22 fiscal year.

In April 1993, the College entered into an agreement with the Foundation to lease 2.5 acres of land to the Foundation for the establishment of student housing. The agreement provided for a lease term of 99 years in consideration of a one-time payment of \$99 for the life of the lease.

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## **OTHER REQUIRED SUPPLEMENTARY INFORMATION**

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### **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
<b>Total OPEB Liability</b>					
Service cost	\$ 186,414	\$ 152,086	\$ 126,309	\$ 129,920	\$ 140,413
Interest	90,521	129,502	111,144	102,599	88,176
Difference between expected and actual experience	(721,072)	-	221,635	-	-
Changes of assumptions or other inputs	74,197	209,297	350,046	(110,632)	(210,192)
Benefit Payments	(142,509)	(115,869)	(149,949)	(114,339)	(18,218)
<b>Net change in total OPEB liability</b>	<b>(512,449)</b>	<b>375,016</b>	<b>659,185</b>	<b>7,548</b>	<b>179</b>
Total OPEB Liability - beginning	3,980,410	3,605,394	2,946,209	2,938,661	2,938,482
<b>Total OPEB Liability - ending</b>	<b>\$ 3,467,961</b>	<b>\$ 3,980,410</b>	<b>\$ 3,605,394</b>	<b>\$ 2,946,209</b>	<b>\$ 2,938,661</b>
Covered-Employee Payroll	\$ 50,171,164	\$ 56,381,445	\$ 56,381,445	\$ 56,424,195	\$ 50,099,666
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	<b>6.91%</b>	<b>7.06%</b>	<b>6.39%</b>	<b>5.22%</b>	<b>5.87%</b>

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
College's proportion of the FRS net pension liability	0.113977408%	0.105793270%	0.110230052%	0.117216269%
College's proportionate share of the FRS net pension liability	\$ 8,609,698	\$ 45,853,399	\$ 37,961,695	\$ 35,306,148
College's covered payroll (2)	\$ 54,356,206	\$ 55,434,773	\$ 56,381,445	\$ 56,424,195
College's proportionate share of the FRS net pension liability as a percentage of its covered payroll	15.84%	82.72%	67.33%	62.57%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	96.40%	78.85%	82.61%	84.26%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of College Contributions – Florida Retirement System Pension Plan**

	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>
Contractually required FRS contribution	\$ 4,758,238	\$ 4,342,047	\$ 3,515,042	\$ 3,417,927
FRS contributions in relation to the contractually required contribution	<u>(4,758,238)</u>	<u>(4,342,047)</u>	<u>(3,515,042)</u>	<u>(3,417,927)</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 52,425,068	\$ 54,356,206	\$ 55,434,773	\$ 56,381,445
FRS contributions as a percentage of covered payroll	9.08%	7.99%	6.34%	6.06%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.



<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.114096518%	0.115331804%	0.12362537%	0.124172421%	0.116832507%
\$ 33,748,984	\$ 29,121,371	\$ 15,967,875	\$ 7,576,344	\$ 20,112,074
\$ 54,653,302	\$ 53,429,522	\$ 52,413,012	\$ 50,924,935	\$ 48,550,130
61.75%	54.50%	30.47%	14.88%	41.43%
83.89%	84.88%	92.00%	96.09%	88.54%

<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 3,340,570	\$ 2,970,213	\$ 2,826,006	\$ 3,014,092	\$ 2,719,903
<u>(3,340,570)</u>	<u>(2,970,213)</u>	<u>(2,826,006)</u>	<u>(3,014,092)</u>	<u>(2,719,903)</u>
\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -
\$ 56,424,195	\$ 54,653,302	\$ 53,429,522	\$ 52,413,012	\$ 50,924,935
5.92%	5.43%	5.29%	5.75%	5.34%

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
College's proportion of the HIS net pension liability	0.147128644%	0.152147289%	0.160027058%	0.165109338%
College's proportionate share of the HIS net pension liability	\$ 18,047,540	\$ 18,576,936	\$ 17,905,426	\$ 17,475,358
College's covered payroll (2)	\$ 54,356,206	\$ 55,434,773	\$ 56,381,445	\$ 56,424,195
College's proportionate share of the HIS net pension liability as a percentage of its covered payroll	33.20%	33.51%	31.76%	30.97%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	3.56%	3.00%	2.63%	2.15%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

**Schedule of College Contributions – Health Insurance Subsidy Pension Plan**

	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>
Contractually required HIS contribution	\$ 838,994	\$ 864,823	\$ 876,754	\$ 888,615
HIS contributions in relation to the contractually required HIS contribution	<u>(838,994)</u>	<u>(864,823)</u>	<u>(876,754)</u>	<u>(888,615)</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 52,425,068	\$ 54,356,206	\$ 55,434,773	\$ 56,381,445
HIS contributions as a percentage of covered payroll	1.60%	1.59%	1.58%	1.58%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.163364659%	0.166226524%	0.165712629%	0.163637400%	0.160220204%
\$ 17,467,703	\$ 19,373,013	\$ 16,900,082	\$ 15,300,528	\$ 13,949,275
\$ 54,653,302	\$ 53,429,522	\$ 52,413,012	\$ 50,924,935	\$ 48,550,130
31.96%	36.26%	32.24%	30.05%	28.73%
1.64%	0.97%	0.50%	0.99%	1.78%

<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 895,392	\$ 864,573	\$ 852,320	\$ 633,457	\$ 560,568
<u>(895,392)</u>	<u>(864,573)</u>	<u>(852,320)</u>	<u>(633,457)</u>	<u>(560,568)</u>
\$ -	\$ -	\$ -	\$ -	\$ -
\$ 56,424,195	\$ 54,653,302	\$ 53,429,522	\$ 52,413,012	\$ 50,924,935
1.59%	1.58%	1.60%	1.21%	1.10%

**1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

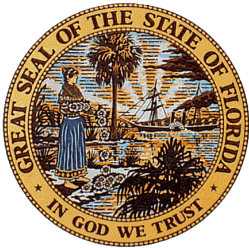
*Changes of Assumptions.* The Municipal Bond Index Rate decreased from 2.21 percent to 2.16 percent and there was a change in healthcare cost trends. Mortality retirement and termination rates and salary increases remain unchanged.

**2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* In 2021, the maximum amortization period was decreased to 20 years for all current and future amortization bases.

**3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* In 2021, the municipal rate used to determine total pension liability decreased from 2.21 percent to 2.16 percent.



Sherrill F. Norman, CPA  
Auditor General

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Indian River State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated February 28, 2023, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 28, 2023