

STATE OF FLORIDA AUDITOR GENERAL

Financial Audit

Report No. 2023-142
March 2023

**FLORIDA SOUTHWESTERN STATE
COLLEGE**

For the Fiscal Year Ended
June 30, 2022



Sherrill F. Norman, CPA
Auditor General

Board of Trustees and President

During the 2021-22 fiscal year, Dr. Jeffery S. Allbritten served as President of Florida SouthWestern State College and the following individuals served as Members of the Board of Trustees:

	<u>County</u>
Christian Cunningham, Chair from 9-1-21, Vice Chair through 8-31-21	Collier
Jonathan A. Martin J.D., Vice Chair from 9-1-21	Lee
Danny Nix Jr., Chair through 8-31-21	Charlotte
William Banfield from 8-28-21	Lee
David Ciccarello	Lee
Julia du Plooy	Hendry
Bruce Laishley	Charlotte
Laura Perry	Glades
Marjorie Starnes-Bilotti J.D. through 8-27-21	Lee

Note: One Trustee position was vacant for the entire fiscal year.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Said Woungly-Massaga, CPA, and the audit was supervised by Ramon L. Bover, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at jaimehoelscher@aud.state.fl.us or by telephone at (850) 412-2868.

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FLORIDA SOUTHWESTERN STATE COLLEGE
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SUMMARY

SUMMARY OF REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of Florida SouthWestern State College (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, issued by the Comptroller General of the United States.

AUDIT OBJECTIVES AND SCOPE

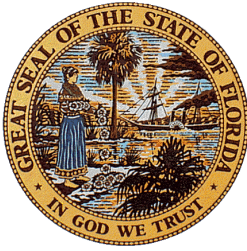
Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinion. In doing so we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.
- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA
Auditor General

AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of Florida SouthWestern State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of Florida SouthWestern State College and of its discretely presented component unit as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the blended and discretely presented component units. The financial statements of Florida SouthWestern State College Financing Corporation, a blended component unit, represent 13 percent, 35 percent, 5 percent, 3 percent, and 3 percent, respectively, of the assets, liabilities, net position, revenues, and expenses reported for Florida SouthWestern State College. The financial statements of the discretely presented component unit represent 100 percent of the transactions and account balances of the discretely presented component unit columns. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the blended and discretely presented component units, are based solely on the reports of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the ***Auditor's Responsibilities for the Audit of the Financial Statements*** section

of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 2. to the financial statements, the College adopted new accounting guidance Governmental Accounting Standards Board Statement No. 87, *Leases*, which is a change in accounting principle that addresses accounting and financial reporting for leases. This affects the comparability of amounts reported for the 2021-22 fiscal year with amounts reported for the 2020-21 fiscal year. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information**, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 8, 2023, on our consideration of the Florida SouthWestern State College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 8, 2023

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2022, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2022, and June 30, 2021, which includes its blended component unit Florida SouthWestern State College Financing Corporation for fiscal years ended March 31, 2022, and March 31, 2021.

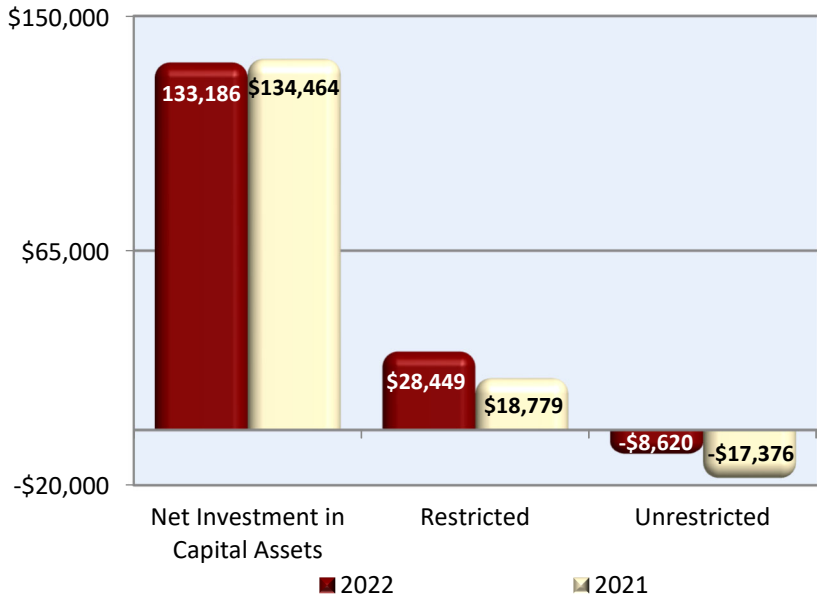
FINANCIAL HIGHLIGHTS

The College's assets and deferred outflows of resources totaled \$232.5 million at June 30, 2022. This balance reflects a \$7.8 million, or 3.5 percent, increase as compared to the 2020-21 fiscal year, resulting from increases in cash and cash equivalents and restricted cash and cash equivalents as well as increases to net accounts receivable and due from other governmental agencies. This was offset by decreases to deferred outflow of resources related to the Florida Retirement System pension plan and the Health Insurance Subsidy pension plan. Liabilities and deferred inflows of resources decreased by \$9.4 million, or 10.5 percent, totaling \$79.5 million at June 30, 2022, resulting from decreases in the net pension liability and bonds payable offset by increases to deferred inflows related to the pension plan. As a result, the College's net position increased \$17.1 million, resulting in a year-end balance of \$153 million.

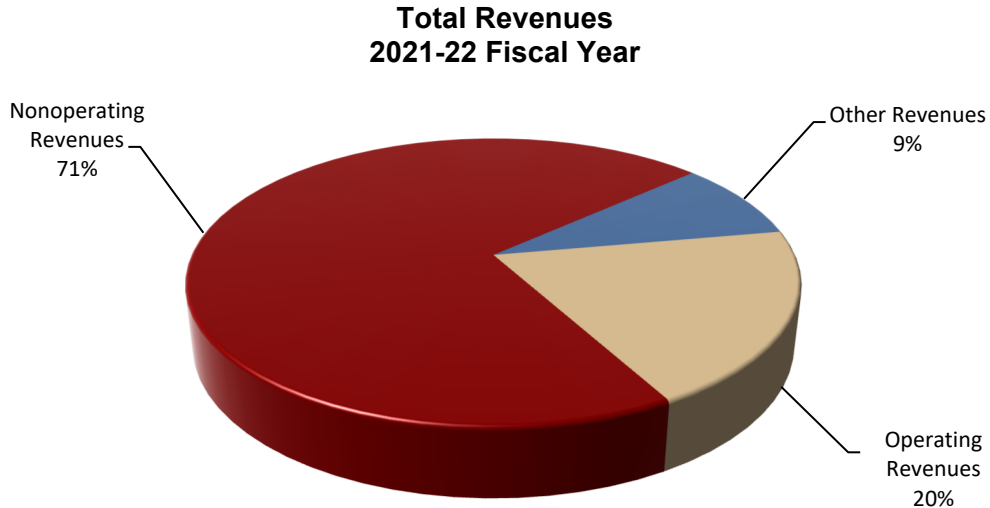
The College's operating revenues totaled \$28.8 million for the 2021-22 fiscal year, representing a 6.6 percent increase compared to the 2020-21 fiscal year resulting from increases in Federal grants and contracts, non-governmental grants and contracts, and auxiliary enterprises. Operating expenses totaled \$126 million for the 2021-22 fiscal year, representing an increase of 4.7 percent as compared to the 2020-21 fiscal year resulting from increases in materials and supplies, other services and expenses, and contractual services offset by a decrease in personnel services.

Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2022, and June 30, 2021, is shown in the following graph:

**Net Position
(In Thousands)**



The following chart provides a graphical presentation of College revenues by category for the 2021-22 fiscal year:



OVERVIEW OF FINANCIAL STATEMENTS

Pursuant to the Governmental Accounting Standards Board (GASB) Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the College and its component units. These component units include: Florida SouthWestern State College Foundation, Inc. (Foundation) and Florida SouthWestern State College Financing Corporation (Financing Corporation). Based on the application of the criteria for

determining component units, the Financing Corporation is included within the College reporting entity as a blended component unit, and the Foundation is included within the College reporting entity as a discretely presented component unit.

Information regarding these component units, including a summary of the blended component unit's separately issued financial statements, is presented in the notes to financial statements. This MD&A focuses on the College, excluding the discretely presented component unit. MD&A information for the discretely presented component unit is included in its separately issued audit report.

The Statement of Net Position

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College's financial condition.

The following summarizes the College's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

Condensed Statement of Net Position at June 30

(In Thousands)

	<u>2022</u>	<u>2021</u>
Assets		
Current Assets	\$ 42,751	\$ 27,594
Capital Assets, Net	159,475	164,573
Other Noncurrent Assets	18,406	17,312
Total Assets	<u>220,632</u>	<u>209,479</u>
Deferred Outflows of Resources	<u>11,885</u>	<u>15,244</u>
Liabilities		
Current Liabilities	8,397	8,108
Noncurrent Liabilities	49,326	79,377
Total Liabilities	<u>57,723</u>	<u>87,485</u>
Deferred Inflows of Resources	<u>21,779</u>	<u>1,371</u>
Net Position		
Net Investment in Capital Assets	133,186	134,464
Restricted	28,449	18,779
Unrestricted	(8,620)	(17,376)
Total Net Position	<u>\$ 153,015</u>	<u>\$ 135,867</u>

The Statement of Revenues, Expenses, and Changes in Net Position

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the College's activity for the 2021-22 and 2020-21 fiscal years:

Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years

(In Thousands)

	<u>2021-22</u>	<u>2020-21</u>
Operating Revenues	\$ 28,807	\$ 27,027
Less, Operating Expenses	<u>126,029</u>	<u>120,406</u>
Operating Loss	(97,222)	(93,379)
Net Nonoperating Revenues	<u>101,438</u>	<u>85,117</u>
Income (Loss) Before Other Revenues	4,216	(8,262)
Other Revenues	<u>12,932</u>	<u>4,849</u>
Net Increase (Decrease) In Net Position	<u>17,148</u>	<u>(3,413)</u>
Net Position, Beginning of Year	<u>135,867</u>	<u>139,280</u>
Net Position, End of Year	<u>\$ 153,015</u>	<u>\$ 135,867</u>

Operating Revenues

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

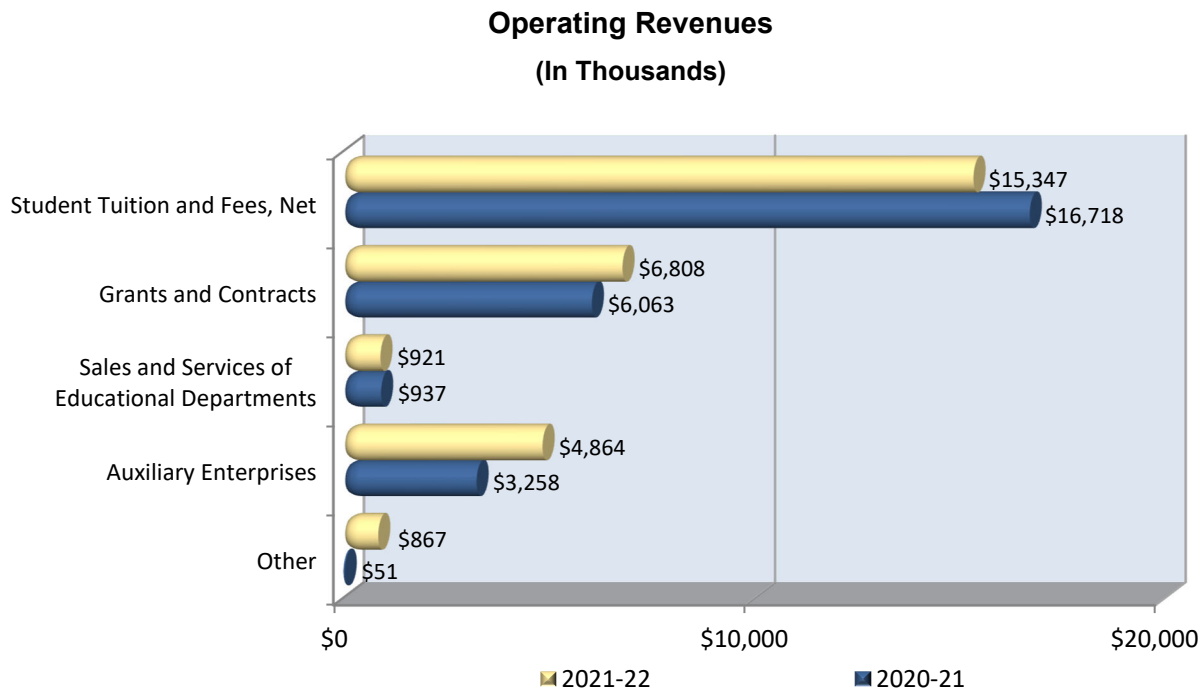
The following summarizes the operating revenues by source that were used to fund operating activities for the 2021-22 and 2020-21 fiscal years:

Operating Revenues For the Fiscal Years

(In Thousands)

	<u>2021-22</u>	<u>2020-21</u>
Student Tuition and Fees, Net	\$ 15,347	\$ 16,718
Grants and Contracts	6,808	6,063
Sales and Services of Educational Departments	921	937
Auxiliary Enterprises	4,864	3,258
Other	<u>867</u>	<u>51</u>
Total Operating Revenues	<u>\$ 28,807</u>	<u>\$ 27,027</u>

The following chart presents the College’s operating revenues for the 2021-22 and 2020-21 fiscal years:



College operating revenues increased 6.6 percent compared to the 2020-21 fiscal year resulting from increases in Federal grants and contracts, non-governmental grants and contracts, and auxiliary enterprises revenue due to an increase in housing occupancy.

Operating Expenses

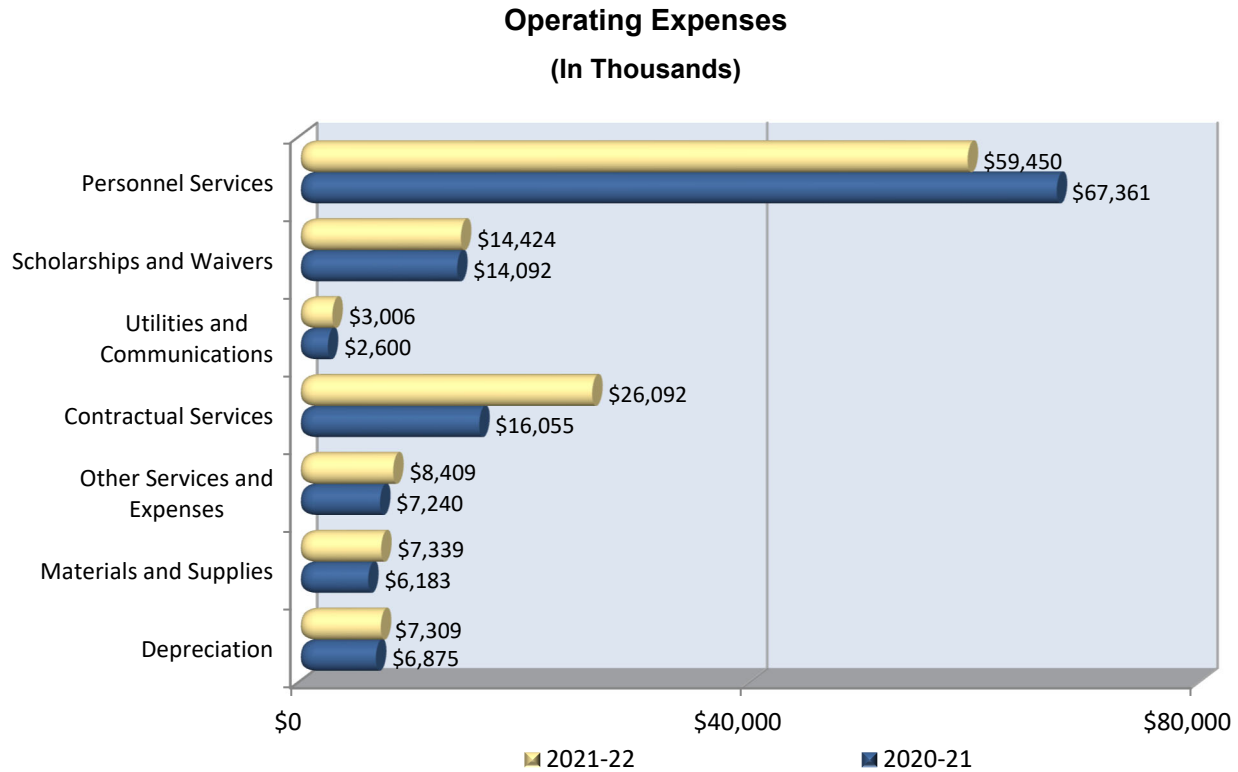
Expenses are categorized as operating or nonoperating. The majority of the College’s expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2021-22 and 2020-21 fiscal years:

Operating Expenses
For the Fiscal Years
(In Thousands)

	<u>2021-22</u>	<u>2020-21</u>
Personnel Services	\$ 59,450	\$ 67,361
Scholarships and Waivers	14,424	14,092
Utilities and Communications	3,006	2,600
Contractual Services	26,092	16,055
Other Services and Expenses	8,409	7,240
Materials and Supplies	7,339	6,183
Depreciation	7,309	6,875
Total Operating Expenses	<u>\$ 126,029</u>	<u>\$ 120,406</u>

The following chart presents the College’s operating expenses for the 2021-22 and 2020-21 fiscal years:



College operating expenses totaled \$126 million for the 2021-22 fiscal year, representing an increase of 4.7 percent, or \$5.6 million compared to the 2020-21 fiscal year. Significant changes to operating expenses include increases in contractual services of \$10 million, other services and expenses of \$1.2 million, and materials and supplies of \$1.2 million primarily as the result of additional expenses, such as enhanced cleaning and supplies, and technological enhancements to facilitate remote operations due to COVID-19. Decreases represent a reduction in personnel services.

Nonoperating Revenues and Expenses

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College’s nonoperating revenues and expenses for the 2021-22 and 2020-21 fiscal years:

**Nonoperating Revenues (Expenses)
For the Fiscal Years**

(In Thousands)

	2021-22	2020-21
State Noncapital Appropriations	\$ 43,845	\$ 42,660
Federal and State Student Financial Aid	44,125	35,921
Gifts and Grants	15,542	7,208
Investment Income	179	273
Net Gain (Loss) on Investments	(596)	82
Other Nonoperating Revenues	667	53
Loss on Disposal of Capital Assets	(28)	-
Interest on Capital Asset-Related Debt	(967)	(1,080)
Other Nonoperating Expenses	(1,329)	-
Net Nonoperating Revenues	\$ 101,438	\$ 85,117

Nonoperating revenues and expenses for the 2021-22 fiscal year were \$101.4 million, an increase of \$16.3 million compared to the 2020-21 fiscal year. The significant change was primarily the result of Higher Education Emergency Relief Fund grant funds that were allocated to the College in response to COVID-19, and an increase in State appropriations.

Other Revenues and Expenses

This category is mainly composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues and expenses for the 2021-22 and 2020-21 fiscal years:

**Other Revenues and Expenses
For the Fiscal Years**

(In Thousands)

	2021-22	2020-21
State Capital Appropriations	\$ 7,457	\$ 723
Capital Grants, Contracts, Gifts, and Fees	5,475	4,132
Other Expenses	-	(6)
Total	\$ 12,932	\$ 4,849

The other revenues and expenses for the 2021-22 fiscal year were \$12.9 million, an increase of \$8.1 million compared to the 2020-21 fiscal year. The significant changes to other revenues include increases of \$1.3 million in capital grants, contracts, gifts, and fees, and \$6.7 million of Public Education Capital Outlay appropriations for capital improvement projects.

The Statement of Cash Flows

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and

related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College's cash flows for the 2021-22 and 2020-21 fiscal years:

**Condensed Statement of Cash Flows
For the Fiscal Years
(In Thousands)**

	2021-22	2020-21
Cash Provided (Used) by:		
Operating Activities	\$ (94,017)	\$ (80,766)
Noncapital Financing Activities	103,295	85,747
Capital and Related Financing Activities	(1,347)	(386)
Investing Activities	1,225	482
Net Increase in Cash and Cash Equivalents	9,156	5,077
Cash and Cash Equivalents, Beginning of Year	23,890	18,813
Cash and Cash Equivalents, End of Year	\$ 33,046	\$ 23,890

Major sources of funds came from Federal and State student financial aid (\$44.1 million), State noncapital appropriations (\$43.8 million), gifts and grants received for other than capital or endowment purposes (\$16 million), net student tuition and fees (\$14.6 million), and Federal Direct Student Loan program receipts (\$6.7 million). Major uses of funds were for payments to employees and for employee benefits (\$62.4 million), to providers of goods and services (\$45.4 million), to principal paid on capital debt and leases (\$10.6 million), and disbursements to students for Federal Direct Student Loans (\$6.7 million).

The overall increase in cash was \$9.2 million, or a 38.3 percent increase from the previous fiscal year.

**CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS,
AND DEBT ADMINISTRATION**

Capital Assets

At June 30, 2022, the College had \$285.3 million in capital assets, less accumulated depreciation of \$125.8 million, for net capital assets of \$159.5 million. Depreciation charges for the current fiscal year totaled \$7.3 million. The following table summarizes the College's capital assets, net of accumulated depreciation, at June 30:

Capital Assets, Net at June 30

(In Thousands)

	<u>2022</u>	<u>2021</u>
Land	\$ 4,141	\$ 4,141
Artwork	643	643
Construction in Progress	600	492
Buildings	248,712	248,155
Other Structures and Improvements	17,695	17,695
Furniture, Machinery, and Equipment	13,011	13,780
Lease Assets	527	-
Total Capital Assets	285,329	284,906
Less, Accumulated Depreciation	(125,854)	(120,333)
Capital Assets, Net	<u>\$ 159,475</u>	<u>\$ 164,573</u>

Additional information about the College's capital assets is presented in the notes to financial statements.

Capital Expenses and Commitments

Construction commitments through June 30, 2022, included the following projects: Hendry Glades Modular project for \$60,700, Technology Building remodel for \$556,853, and Lee Campus Ball Fields for \$330,633. The College's major construction commitments at June 30, 2022, are as follows:

	<u>Amount</u> <u>(In Thousands)</u>
Total Committed	\$ 948
Completed to Date	(600)
Balance Committed	<u>\$ 348</u>

Additional information about the College's construction commitments is presented in the notes to financial statements.

Debt Administration

As of June 30, 2022, the College had \$25.9 million in outstanding bonds payable representing a decrease of \$3.8 million, or 12.9 percent, from the prior fiscal year. During the 2021-22 fiscal year the Florida Department of Education (FDOE) refunded the College's \$8.7 million FDOE Capital Improvement Revenue Bond, Series 2010A. Savings from the College's portion of the bonds totaling \$1.5 million have been recognized in the 2021-22 fiscal year after the bond issue was delivered. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30:

Long-Term Debt at June 30

(In Thousands)

	<u>2022</u>	<u>2021</u>
State Board of Education Capital Outlay Bonds	\$ 732	\$ 841
Department of Education Capital Improvement		
Revenue Bonds	5,730	8,660
Refunding Bank Loans	19,432	20,214
Loan Payable	-	394
Leases Payable	394	-
Total	<u>\$ 26,288</u>	<u>\$ 30,109</u>

Additional information about the College's long-term debt is presented in the notes to financial statements.

ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The College's economic condition is closely tied to that of the State of Florida. The College's current financial and capital plans indicate that there are adequate financial resources to maintain its present level of services in the short-term. The College expects to revise its budgets based upon student tuition and State resources available to fund operations in the next fiscal year.

REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to Dr. Gina Doeble, CPA, Vice President of Operations, CFO, Florida SouthWestern State College, 8099 College Parkway, Fort Myers, Florida 33919.

BASIC FINANCIAL STATEMENTS

FLORIDA SOUTHWESTERN STATE COLLEGE A Component Unit of the State of Florida Statement of Net Position

June 30, 2022

	College	Component Unit
ASSETS		
Current Assets:		
Cash and Cash Equivalents	\$ 10,961,173	\$ 1,368,075
Restricted Cash and Cash Equivalents	9,103,773	-
Investments	6,372,789	-
Restricted Investments	1,494,077	-
Accounts Receivable, Net	3,321,407	17,250
Notes Receivable, Net	58,148	-
Due from Other Governmental Agencies	8,506,777	-
Inventory	6,244	-
Prepaid Expenses	2,926,168	32,929
Other Assets	-	337,250
Total Current Assets	42,750,556	1,755,504
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	12,981,520	-
Investments	4,825,008	3,741,535
Restricted Investments	600,000	45,937,603
Depreciable Capital Assets, Net	154,090,317	-
Nondepreciable Capital Assets	5,384,283	-
Other Assets	-	600,033
Total Noncurrent Assets	177,881,128	50,279,171
TOTAL ASSETS	220,631,684	52,034,675
DEFERRED OUTFLOWS OF RESOURCES		
Other Postemployment Benefits	361,732	-
Pensions	11,524,097	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	11,885,829	-
LIABILITIES		
Current Liabilities:		
Accounts Payable	1,800,966	153,476
Salary and Payroll Taxes Payable	2,644,666	-
Accrued Interest Payable	193,192	-
Retainage Payable	3,274	-
Due to Other Governmental Agencies	950,380	-
Unearned Revenue	263,486	68,250
Deposits Held for Others	563,412	-
Long-Term Liabilities - Current Portion:		
Bonds Payable	1,523,259	-
Leases Payable	136,039	-
Special Termination Benefits Payable	44,126	-
Compensated Absences Payable	129,555	-
Other Postemployment Benefits Payable	68,046	-
Net Pension Liability	76,216	-
Total Current Liabilities	8,396,617	221,726

	<u>College</u>	<u>Component Unit</u>
LIABILITIES (Continued)		
Noncurrent Liabilities:		
Bonds Payable	24,371,202	-
Leases Payable	258,427	-
Other Long-Term Liabilities	-	2,487
Special Termination Benefits Payable	27,945	-
Compensated Absences Payable	5,326,305	-
Other Postemployment Benefits Payable	1,072,353	-
Net Pension Liability	18,270,325	-
Total Noncurrent Liabilities	<u>49,326,557</u>	<u>2,487</u>
TOTAL LIABILITIES	<u>57,723,174</u>	<u>224,213</u>
DEFERRED INFLOWS OF RESOURCES		
Other Postemployment Benefits	175,413	-
Pensions	21,603,690	-
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>21,779,103</u>	<u>-</u>
NET POSITION		
Net Investment in Capital Assets	133,185,674	-
Restricted:		
Nonexpendable:		
Endowment	600,000	19,198,230
Expendable:		
Grants and Loans	6,446,656	-
Scholarships	2,068,148	26,173,348
Capital Projects	19,317,408	-
Debt Service	16,818	-
Unrestricted	<u>(8,619,468)</u>	<u>6,438,884</u>
TOTAL NET POSITION	<u>\$ 153,015,236</u>	<u>\$ 51,810,462</u>

The accompanying notes to financial statements are an integral part of this statement.

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FLORIDA SOUTHWESTERN STATE COLLEGE
A Component Unit of the State of Florida
Statement of Revenues, Expenses, and Changes in Net Position
For the Fiscal Year Ended June 30, 2022

	<u>College</u>	<u>Component Unit</u>
REVENUES		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship		
Allowances of \$17,121,576	\$ 15,346,719	\$ -
Federal Grants and Contracts	1,198,891	-
State and Local Grants and Contracts	2,525,778	-
Nongovernmental Grants and Contracts	3,083,648	-
Sales and Services of Educational Departments	921,230	-
Auxiliary Enterprises	4,863,769	-
Other Operating Revenues	867,247	2,529,162
Total Operating Revenues	<u>28,807,282</u>	<u>2,529,162</u>
EXPENSES		
Operating Expenses:		
Personnel Services	59,449,589	-
Scholarships and Waivers	14,423,946	1,977,719
Utilities and Communications	3,006,531	-
Contractual Services	26,092,415	-
Other Services and Expenses	8,408,675	2,310,616
Materials and Supplies	7,339,491	-
Depreciation	7,308,651	-
Total Operating Expenses	<u>126,029,298</u>	<u>4,288,335</u>
Operating Loss	<u>(97,222,016)</u>	<u>(1,759,173)</u>
NONOPERATING REVENUES (EXPENSES)		
State Noncapital Appropriations	43,844,582	-
Federal and State Student Financial Aid	44,124,761	-
Gifts and Grants Received for Other Than Capital or Endowment Purposes	15,542,477	-
Investment Income	179,103	2,288,222
Net Gain (Loss) on Investments	(596,332)	383,209
Interest on Capital Asset-Related Debt	(966,601)	-
Other Nonoperating Revenues	667,048	-
Loss on Disposal of Capital Assets	(28,000)	-
Other Nonoperating Expenses	(1,328,972)	-
Net Nonoperating Revenues	<u>101,438,066</u>	<u>2,671,431</u>
Income Before Other Revenues	<u>4,216,050</u>	<u>912,258</u>
State Capital Appropriations	7,456,775	-
Capital Grants, Contracts, Gifts, and Fees	5,475,745	-
Increases in Permanent Endowment	-	137,426
Total Other Revenues	<u>12,932,520</u>	<u>137,426</u>
Increase in Net Position	<u>17,148,570</u>	<u>1,049,684</u>
Net Position, Beginning of Year	135,866,666	50,760,778
Net Position, End of Year	<u>\$ 153,015,236</u>	<u>\$ 51,810,462</u>

The accompanying notes to financial statements are an integral part of this statement.

FLORIDA SOUTHWESTERN STATE COLLEGE
A Component Unit of the State of Florida
Statement of Cash Flows
For the Fiscal Year Ended June 30, 2022

	College
CASH FLOWS FROM OPERATING ACTIVITIES	
Student Tuition and Fees, Net	\$ 14,630,683
Grants and Contracts	7,559,172
Payments to Suppliers	(42,438,430)
Payments for Utilities and Communications	(3,006,531)
Payments to Employees	(48,772,176)
Payments for Employee Benefits	(13,608,249)
Payments for Scholarships	(14,423,946)
Collection on Loans to Students	(30,766)
Auxiliary Enterprises	4,234,107
Sales and Services of Educational Departments	921,230
Other Receipts	918,393
	(94,016,513)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State Noncapital Appropriations	43,844,582
Federal and State Student Financial Aid	44,124,761
Federal Direct Loan Program Receipts	6,725,095
Federal Direct Loan Program Disbursements	(6,725,095)
Gifts and Grants Received for Other Than Capital or Endowment Purposes	15,987,544
Other Nonoperating Disbursements	(661,924)
	103,294,963
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Proceeds from Capital Debt	6,265,000
State Capital Appropriations	777,592
Capital Grants and Gifts	5,475,745
Purchases of Capital Assets	(2,276,734)
Principal Paid on Capital Debt and Leases	(10,612,076)
Interest Paid on Capital Debt and Leases	(977,072)
	(1,347,545)
CASH FLOWS FROM INVESTING ACTIVITIES	
Proceeds from Sales and Maturities of Investments	4,151,304
Purchases of Investments	(3,105,170)
Investment Income	179,103
	1,225,237
Net Increase in Cash and Cash Equivalents	9,156,142
Cash and Cash Equivalents, Beginning of Year	23,890,324
Cash and Cash Equivalents, End of Year	\$ 33,046,466

	<u>College</u>
RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES	
Operating Loss	\$ (97,222,016)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	7,308,651
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	(1,246,962)
Due From Other Governmental Agencies	493,129
Due From Component Unit	801
Prepaid Expenses	(297,925)
Accounts Payable	(296,341)
Salaries and Payroll Taxes Payable	(46,038)
Unearned Revenue	36,358
Deposits Held for Others	171,630
Special Termination Benefits Payable	(42,771)
Compensated Absences Payable	(29,221)
Other Postemployment Benefits Payable	70,927
Net Pension Liability	(26,649,157)
Inventories	(2,234)
Notes Receivable, Net	(30,766)
Deferred Outflows of Resources Related to Other Postemployment Benefits	(175,953)
Deferred Inflows of Resources Related to Other Postemployment Benefits	136,416
Deferred Outflows of Resources Related to Pensions	3,533,694
Deferred Inflows of Resources Related to Pensions	20,271,265
NET CASH USED BY OPERATING ACTIVITIES	<u>\$ (94,016,513)</u>
SUPPLEMENTAL DISCLOSURE OF NONCASH INVESTING AND CAPITAL FINANCING ACTIVITIES	
Unrealized losses on investments were recognized on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ (596,332)
Losses from disposal on capital assets were recognized on the statement of revenues, expenses, and changes in net assets, but are not cash transactions for the statement of cash flows.	\$ (28,000)

The accompanying notes to financial statements are an integral part of this statement.

NOTES TO FINANCIAL STATEMENTS

1. Summary of Significant Accounting Policies

Reporting Entity. The governing body of Florida SouthWestern State College, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of nine members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves Charlotte, Collier, Glades, Hendry, and Lee Counties.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

Blended Component Unit. Based on the application of the criteria for determining component units, the Florida SouthWestern State College Financing Corporation (Financing Corporation), a legally separate entity, is included within the College's reporting entity as a blended component unit. The Financing Corporation is a not-for-profit Florida corporation under the provisions of Chapter 617, Florida Statutes, and is also a direct-support organization, as defined in Section 1004.70 Florida Statutes. The Financing Corporation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State Statutes. The Financing Corporation was established to finance and/or operate parking, student housing, and other capital projects for the exclusive benefit of the College and its students. Due to the substantial economic relationship between the Financing Corporation and the College, the financial activities of the Financing Corporation are included in the College's financial statements. The financial data reported on the accompanying financial statements was derived from the Financing Corporation's audited financial statements for the fiscal year ended March 31, 2022.

The Financing Corporation is audited by other auditors, pursuant to Section 1004.70(6), Florida Statutes. The Financing Corporation's audited financial statements are available to the public at the College's administrative offices. Additionally, condensed financial statements for the Financing Corporation are shown in a subsequent note.

Discretely Presented Component Unit. Based on the application of the criteria for determining component units, the Florida SouthWestern State College Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board. The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially

accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public at the College's administrative offices at 8099 College Parkway, Fort Myers, Florida 33919.

The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended March 31, 2022.

Basis of Presentation. The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
 - Statement of Net Position
 - Statement of Revenues, Expenses, and Changes in Net Position
 - Statement of Cash Flows
 - Notes to Financial Statements
- Other Required Supplementary Information

Measurement Focus and Basis of Accounting. Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component units use the economic resources measurement focus and accrual basis of accounting and follows GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, and investment income. Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is actually paid by the student or the third party making payment on behalf of the student. The College applied the "Alternate Method" as prescribed in NACUBO Advisory Report 2000-05 to determine the reported net tuition scholarship allowances. Under this method, the College computes these amounts by allocating the cash payments to students, excluding payments for services, using a ratio of total aid to aid not considered third-party aid.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

Cash and Cash Equivalents. The amount reported as cash and cash equivalents consists of cash on hand, cash in demand accounts, cash invested overnight in a money market mutual fund, and cash placed with State Treasury Special Purpose Investment Account (SPIA) and State Board of Administration (SBA) Florida PRIME investment pools. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the State Treasury SPIA and SBA Florida PRIME investment pools to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by the Federal Deposit Insurance Corporation (FDIC), up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2022, the College reported as cash equivalents at fair value \$48,571 in the State Treasury SPIA investment pool representing ownership of a share of the pool, not the underlying securities (Level 3 inputs, as discussed in Note 4.). Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of AA-f by Standard & Poor's, had an effective duration of

2.66 years and fair value factor of 0.9479 at June 30, 2022. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balance. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The College relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury SPIA investment pool are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

At June 30, 2022, the College reported as cash equivalents \$198,459 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College's investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAM, by Standard & Poor's and had a weighted-average days to maturity (WAM) of 28 days as of June 30, 2022. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at amortized cost.

Section 218.409(8)(a), Florida Statutes, provides that "the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2022, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

Capital Assets. College capital assets consist of land, art collections, construction in progress, buildings, other structures and improvements, furniture, machinery, and equipment, and lease assets. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for

tangible personal property and \$25,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:
 - Computer Equipment – 3 years
 - Vehicles, Office Machines, and Educational Equipment – 5 years
 - Furniture – 7 years
- Lease Assets – 5 years

Noncurrent Liabilities. Noncurrent liabilities include bonds payable, leases payable, special termination benefits payable, compensated absences payable, other postemployment benefits payable, and net pension liabilities that are not scheduled to be paid within the next fiscal year.

Pensions. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

2. Reporting Change

The College implemented GASB Statement No. 87, *Leases*, which addresses accounting and financial reporting for leases by colleges. This statement requires the College to recognize certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this statement, the lessee is required to recognize a lease liability and an intangible right to use the leased asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about the College's leasing activities.

3. Deficit Net Position in Individual Funds

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, OPEB payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
College:	
Current Funds - Unrestricted	\$ (22,441,184)
Auxiliary Funds	<u>6,482,782</u>
Total College Net Position	<u>(15,958,402)</u>
Blended Component Unit - Financing Corporation	<u>7,338,934</u>
Total	<u>\$ (8,619,468)</u>

4. Investments

The Board of Trustees has adopted a written investment policy providing that surplus funds of the College shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Section 218.415(16), Florida Statutes, authorizes the College to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest bearing time deposits and savings accounts in qualified public depositories, as defined by Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open end or closed end management type investment companies; and other investments approved by the Board of Trustees as authorized by law. SBE Rule 6A-14.0765(3), Florida Administrative Code, provides that College loan, endowment, annuity, and life income funds may also be invested pursuant to Section 215.47, Florida Statutes. Investments authorized by Section 215.47, Florida Statutes, include bonds, notes, commercial paper, and various other types of investments.

Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

Fair Value Measurement. The College categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

The College's recurring fair value measurements as of June 30, 2022, are valued using significant observable inputs (Level 2 inputs):

- Federal Agencies of \$2,424,501 and State and Municipal Bonds of \$1,206,821 are valued using pricing models maximizing the use of observable inputs for similar securities.
- Corporate Bonds of \$1,193,686 are valued using a matrix pricing model.
- For the remainder of the investments, market prices are derived from closing bid prices as of the last business day of the month as supplied by ICE Data Services or Bloomberg. Where prices are not available from generally recognized sources, the securities are priced using a yield-based matrix system to arrive at an estimate market value. Prices that fall between data points are interpolated.

The College's investments at June 30, 2022, are reported as follows:

Investments by fair value level	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Obligations of United States Government Agencies and Instrumentalities	\$ 6,161,398	\$ -	\$ 6,161,398	\$ -
Short Term Investments	56,457	56,457	-	-
Corporate Bonds	6,307,757	-	6,307,757	-
Mutual Funds	766,262	-	766,262	-
Total investments by fair value level	\$ 13,291,874	\$ 56,457	\$ 13,235,417	\$ -

The following risks apply to these investments:

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The College's investment policy limits interest rate risk by attempting to match investment maturities with known cash needs and anticipated cash flow requirements. Investments of non-operating funds ("core funds") shall have a term appropriate to the need for funds but should not exceed 3 years. The College utilizes "effective duration" as a measurement of interest rate risk and as of June 30, 2022, the effective duration on investments was 3 years. The College's investments in mutual funds at June 30, 2022, do not have reported maturities.

As a means of managing its exposure to fair-value losses arising from increasing interest rates, the Financing Corporation has established a target duration of its fixed-income portfolio to be between 1.5 and 3 years. As of March 31, 2022, the fair value of the Financing Corporation's investment portfolio was \$4,867,984. The portion attributed to fixed income investments totaled \$4,825,008 and was available by percentage of its portfolio as follows:

Investment Maturities	Percentage of Portfolio
Less than 1 year	41.0%
1-3 years	59.0%
Total	100.0%

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The College's investment policy does not address credit risk. The College's investments in Federal agency obligations at June 30, 2022, were rated at least Aaa by Standard & Poor's and Moody's at June 30, 2022. The College's investments in mutual funds at June 30, 2021, were unrated.

It is the Financing Corporation's policy that the fixed income portfolio must be rated at A or higher for corporate bond investments and AA or higher for all other investments by any of the three rating services. At March 31, 2022, the Financing Corporation's fixed income investments were rated as follows:

<u>Rating</u>	<u>Percentage of Portfolio</u>
AAA	47.4%
AA	42.1%
A	10.5%
Total	100.0%

Custodial Credit Risk: Custodial credit risk is the risk that, in the event of failure of the counterparty, the College will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The College's investment policy pursuant to Section 218.415(18), Florida Statutes, requires securities, with the exception of certificates of deposits, be held with a third-party custodian; and all securities purchased by, and all collateral obtained by the College should be properly designated as an asset of the College.

The securities must be held in an account separate and apart from the assets of the financial institution. A third-party custodian is defined as any bank depository chartered by the Federal Government, the State of Florida, or any other state or territory of the United States which has a branch or principal place of business in the State of Florida, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and is doing business in the State of Florida. Certificates of deposit will be placed in the provider's safekeeping department for the term of the deposit.

As of June 30, 2022, the College's Federal agency obligations were held with a third-party custodian as required by the College's investment policy.

The Financing Corporation utilizes the services of investment managers, FineMark National Bank and Trust, for its investments. The investments held by the investment manager are uninsured and unregistered, with securities held by the counterparty's trust department or agent in the Financing Corporation's name.

The Money Market Mutual Fund account, in the amount of \$42,976, is not insured through either the FDIC or Chapter 280, Florida Statutes. Investments in these money market mutual funds are not categorized as to custodial credit risk as they are not evidenced by securities that exist in physical or book entry form.

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributable to the magnitude of the College's investments in a single issuer. The College's investment policy has established asset allocation and issuer limits on the following investments which are designed to reduce concentration of credit risk of the College's investment portfolio. A maximum of 100 percent of available funds may be invested in intergovernmental pools, money market mutual funds, United States government securities; and in United States government agencies; 75 percent of available funds may be invested in Federal agencies and instrumentalities; 50 percent of available funds may be invested in corporate bonds, non-negotiable certificates of deposit and savings accounts, and commercial paper; 40 percent of available funds may be invested in repurchase agreements; 25 percent of available funds may be invested in supranational, municipal bonds, agency mortgage-backed securities, asset-backed

securities, and Florida local government surplus funds trust funds (Florida PRIME); and 20 percent of available funds may be invested in fixed-income mutual funds.

The Financing Corporation policy limits investments to United States Treasuries, government agencies, taxable municipal bonds, and corporate bonds. Obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government are not considered to have credit risk and do not have purchase limitations. Management of the Financing Corporation believes the concentration of credit risk with respect to its investments is mitigated by investing through the use of a national investment manager in U.S. Treasuries, government agencies, highly rated corporate bonds, municipal bonds, and widely traded mutual funds.

Component Units Investments. The Foundation categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

The investments held by the Foundation at March 31, 2022, are reported as follows:

Investments by fair value level	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Mutual Funds:				
Hedge	\$ 1,843,852	\$ -	\$ 1,843,852	\$ -
Equities	44,339,633	44,339,633	-	-
Bonds	3,495,653	3,495,653	-	-
Total Component Unit Investments	\$ 49,679,138	\$ 47,835,286	\$ 1,843,852	\$ -

Investments Held in Trust: As of March 31, 2022, the Foundation's investments held in trust of \$2,487 are offset by a liability (unearned revenue) until such time as the restrictive conditions are met.

The following risks apply to the Foundation investments:

Interest Rate Risk: As a means of managing its exposure to fair-value losses arising from increasing interest rates, the Foundation has established a target for the duration of its fixed-income portfolio to be between 3 and 7 years.

As of March 31, 2022, the maturities of the Foundation's fixed income (mutual funds) investments of \$21,332,612 by percentage of its portfolio, are presented in the following table:

<u>Investment Maturities</u>	<u>Percentage of Portfolio</u>
0 - 3 years	13.10%
3 - 5 years	9.30%
5 - 10 years	24.40%
More than 10 years	53.20%
Total	100.00%

Investments held by the Foundation are part of large mutual funds and are not individual securities held by the Foundation. Therefore, it is not possible to disclose maturities by actual security held.

Credit Risk: The investments held by the Foundation are part of large mutual funds and therefore it is not possible to isolate credit risk by actual security held, but rather by mutual fund total.

It is the Foundation's policy that the investment grade portion of the fixed-income portfolio must be rated "BBB" or better, or a comparable rating by Moody's or Standard & Poor's rating services, respectively. The high-yield portion of the fixed-income portfolio will consist of below investment grade securities. There is no bottom limit on the ratings of the high-yield portfolio.

The Foundation's fixed-income investments at March 31, 2022, were rated as follows:

<u>Rating</u>	<u>Percentage of Portfolio</u>
Aaa	54.8%
Aa	4.9%
A	9.6%
BBB	15.3%
Below Grade	15.4%
Total	100.0%

Custodial Credit Risk: The Foundation utilizes the services of investment managers for its Investments Held in Trust (except for cash held by escrow agent and real estate). The investments held by these managers are uninsured and unregistered, with the securities held by the counterparty's trust department or agent in the Foundation's name. There were no losses during the period due to default by counterparties to investment transactions in the Investments Held in Trust.

5. Accounts Receivable

Accounts receivable represent amounts for student fee deferments, various student services provided by the College, uncollected commissions for food service and vending machine sales, unused credit memos, and contract and grant reimbursements due from third parties. The accounts receivable are reported net of a \$469,683 allowance for doubtful accounts.

6. Notes Receivable

Notes receivable represent student loans in the amount of \$61,864 made under the short-term loan program. Notes receivable are reported net of a \$3,716 allowance for doubtful notes.

7. Due From Other Governmental Agencies

The amount due from other governmental agencies primarily consists of \$6,442,076 of Public Education Capital Outlay due from the State to the College for the Technology Building remodeling project.

8. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2022, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Adjustments</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:					
Land	\$ 4,140,830	\$ -	\$ -	\$ -	\$ 4,140,830
Artwork	643,093	-	-	-	643,093
Construction in Progress	492,018	-	600,360	492,018	600,360
Total Nondepreciable Capital Assets	\$ 5,275,941	\$ -	\$ 600,360	\$ 492,018	\$ 5,384,283
Depreciable Capital Assets:					
Buildings	\$ 248,155,195	\$ -	\$ 556,243	\$ -	\$ 248,711,438
Other Structures and Improvements	17,695,210	-	-	-	17,695,210
Furniture, Machinery, and Equipment	13,780,089	-	1,047,248	1,816,620	13,010,717
Lease Assets	-	-	527,117	-	527,117
Total Depreciable Capital Assets	279,630,494	-	2,130,608	1,816,620	279,944,482
Less, Accumulated Depreciation:					
Buildings	95,158,228	-	5,525,784	-	100,684,012
Other Structures and Improvements	14,806,407	-	535,234	-	15,341,641
Furniture, Machinery, and Equipment	10,369,298	201	1,118,602	1,788,620	9,699,481
Lease Assets	-	-	129,031	-	129,031
Total Accumulated Depreciation	120,333,933	201	7,308,651	1,788,620	125,854,165
Total Depreciable Capital Assets, Net	\$ 159,296,561	\$ (201)	\$ (5,178,043)	\$ 28,000	\$ 154,090,317

9. Unearned Revenue

Unearned revenue at June 30, 2022, primarily consists of student dorm fees of \$263,176 paid to the Financing Corporation that was received prior to fiscal year end related to subsequent accounting periods.

10. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2022, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Bonds Payable	\$ 29,715,169	\$ 6,265,000	\$ 10,085,708	\$ 25,894,461	\$ 1,523,259
Loan Payable	393,717	-	393,717	-	-
Leases Payable	-	527,117	132,651	394,466	136,039
Special Termination Benefits Payable	114,842	35,391	78,162	72,071	44,126
Compensated Absences Payable	5,485,081	2,336,953	2,366,174	5,455,860	129,555
Other Postemployment Benefits Payable	1,069,472	271,423	200,496	1,140,399	68,046
Net Pension Liability	44,995,698	9,139,347	35,788,504	18,346,541	76,216
Total Long-Term Liabilities	\$ 81,773,979	\$ 18,575,231	\$ 49,045,412	\$ 51,303,798	\$ 1,977,241

Bonds Payable. Various bonds were issued to finance capital outlay projects of the College. The following is a description of the bonded debt issues:

- **SBE Capital Outlay Bonds.** The SBE issues capital outlay bonds on behalf of the College. These bonds mature serially and are secured by a pledge of the College’s portion of the State-assessed motor vehicle license tax and by the State’s full faith and credit. The SBE and the SBA administer the principal and interest payments, investment of debt service resources, and compliance with reserve requirements.
- **Capital Improvement Revenue Bonds, Series 2021A.** The Series 2021A bonds are being issued by the Division of Bond Finance on behalf of the Florida Department of Education and the Participating Florida College System Institutions (“PFCSI”), pursuant to Article VII, Section 11(d), of the Florida Constitution; Sections 215.57 through 215.83, 1009.22, and 1009.23, Florida Statutes; and other applicable provisions of law. Article VII, Section 11(d), of the Florida Constitution provides that revenue bonds payable solely from funds derived directly from sources other than State tax revenues may be issued by the State of Florida or its agencies, without a vote of the electors, to finance or refinance capital projects. The Series 2021A bonds will be secured by and payable from the pledged revenues. The pledged revenues consist of certain Capital Improvement fees collected by the PFCSI, plus investment earnings thereon. The lien of the 2021A Bonds on the pledged revenues is a first lien on such revenues and will be on a parity with the outstanding bonds and any additional bonds hereafter issued. The proceeds derived from the sale of the Series 2021A bonds, after payment of the costs of issuance of the Series 2021A Bonds, together with other legally available moneys, were used to refund the State of Florida, Department of Education Community College Capital Improvement Revenue Bonds, Series 2010A. This refunding generated debt service savings.

The College had the following bonds payable at June 30, 2022:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rates (Percent)</u>	<u>Annual Maturity To</u>
SBE Capital Outlay Bonds:			
Series 2014A	\$ 87,000	3.0 - 5.0	2025
Series 2017A	645,000	3.0 - 5.0	2028
Florida Department of Education Capital Improvement Revenue Bonds:			
Series 2021A	<u>5,730,000</u>	5.0	2031
Total	<u>\$ 6,462,000</u>		

Annual requirements to amortize all bonded debt outstanding as of June 30, 2022, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>SBE Capital Outlay Bonds and Capital Improvement Revenue Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 718,000	\$ 320,060	\$ 1,038,060
2024	758,000	284,160	1,042,160
2025	786,000	246,260	1,032,260
2026	806,000	207,420	1,013,420
2027	850,000	167,120	1,017,120
2028-2031	<u>2,544,000</u>	<u>249,370</u>	<u>2,793,370</u>
Total	<u>\$ 6,462,000</u>	<u>\$ 1,474,390</u>	<u>\$ 7,936,390</u>

Bonds Refunding. On July 22, 2021, the FDOE issued \$17,445,000 of the Capital Improvement Revenue bonds, Series 2021A. The College’s portion of the bond proceeds of \$6,265,000 and \$1,177,106 of outstanding FDOE debt service reserve was used to refund \$8,660,000 of outstanding Capital Improvement Revenue bonds, Series 2010A. As a result of the refunding, the College had a debt service savings of \$1,469,511.

Bonds Payable – Financing Corporation. On December 21, 2017, the Financing Corporation issued the Series 2017A, Series 2017B, and Series 2017C Refunding Bank Loans in the par amounts of \$10,000,000, \$10,000,000, and \$2,879,067, respectively. The notes were issued for the purpose of refunding the outstanding 2010 Industrial Development Revenue Bond. The final maturity of the refunding notes is October 1, 2040, with interest rates of 3 percent, 2.96 percent, and 3 percent, respectively. The refunding notes are subject to mandatory redemption at the option of the holder on or after December 21, 2027, upon written notice provided during the period of commencing 90 days prior to the call date and ending 90 days following the call date. The notes are subject to mandatory redemption 180 days from the receipt of the notice from the holder.

The following is a schedule for future debt service requirements:

Fiscal Year Ending March 31	LCDA Industrial Development Revenue Bonds		
	Principal	Interest	Total
2023	\$ 805,259	\$ 573,661	\$ 1,378,920
2024	829,504	549,466	1,378,970
2025	854,495	524,543	1,379,038
2026	880,253	498,868	1,379,121
2027	906,772	472,419	1,379,191
2028-2032	4,960,370	1,936,631	6,897,001
2033-2037	5,753,805	1,145,157	6,898,962
2038-2041	4,442,003	271,862	4,713,865
Total	\$ 19,432,461	\$ 5,972,607	\$ 25,405,068

Tenant revenues collected are pledged first to be used for debt service. The total amount of rental revenues recorded during the current fiscal year was \$2,578,613.

Under the terms of the refunding notes, the Financing Corporation was required to fund the “debt service reserve fund”. This was funded from the existing debt service reserve that had been established for the refunded bonds and \$1,418,213 is reported in restricted cash and cash equivalents.

Leases Payable. Copier equipment with the imputed interest rate of 2 percent, a postage machine with the stated rate of 8.84 percent and office space are being acquired under lease agreements with the net value of \$398,086. Future minimum payments under the lease agreements and the present value of the minimum payments as of June 30, 2022, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 144,575	\$ 136,039	\$ 8,536
2024	132,592	126,945	5,647
2025	123,852	121,204	2,648
2026	10,853	10,278	575
Total Minimum Lease Payments	\$ 411,872	\$ 394,466	\$ 17,406

The difference of \$3,621 between net value of assets under capital leases and remaining leases liability is due to the fluctuation of monthly principal payment impacted by the interest rates.

Special Termination Benefits Payable. The College reported a special termination benefits payable of \$72,071 as of June 30, 2022, for 6 employees who gave notice to retire under the Retirement Incentive Program, of which \$44,126 represents the current portion.

Compensated Absences Payable. College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2022, the estimated liability for compensated absences, which includes the College's share of the Florida Retirement System and FICA contributions, totaled \$5,455,860. The current portion of the compensated absences liability, \$129,555, is the amount expected to be paid in the coming fiscal year and represents eligible payments for unused sick leave on behalf of regular retirees and Deferred Retirement Optional Plan Program participants to a deferred compensation annuity program.

Other Postemployment Benefits Payable. The College follows GASB Statement No. 75, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, for other postemployment benefits administered by the Florida College System Risk Management Consortium.

General Information about the OPEB Plan

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a multiple-employer defined benefit plan administered by the Florida College System Risk Management Consortium that provides OPEB for all employees who satisfy the College's retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College's healthcare and life insurance benefits. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. The OPEB Plan contribution requirements and benefit terms of the College and the OPEB Plan members are established

and may be amended by action from the Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Benefits Provided. The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

Employees Covered by Benefit Terms. At June 30, 2021, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	34
Inactive Employees Entitled to But Not Yet Receiving Benefits	14
Active Employees	628
Total	676

Total OPEB Liability

The College’s total OPEB liability of \$1,140,399 was measured as of June 30, 2021, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.40 percent
Real wage growth	0.85 percent
Wage inflation	3.25 percent
Salary increases, including wage inflation	
Regular Employees	3.40 – 7.80 percent
Senior Management	4.10 – 8.20 percent
Special Risk	4.80 – 7.40 percent
Discount rate-Municipal Bond Index Rate	
Prior Measurement Date	2.21 percent
Measurement Date	2.16 percent
Healthcare cost trend rates	
Pre-Medicare	7.00 percent for 2021, decreasing to an ultimate rate of 4.40 percent by 2032
Medicare	5.125 percent for 2021, decreasing to an ultimate rate of 4.40 percent by 2025

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the PUB-2010 mortality tables, with adjustments for FRS experience and generational mortality improvements using Scale MP-2018.

The demographic actuarial assumptions for retirement, disability incidence, and withdrawal used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period January 1, 2013, through June 30, 2018, adopted by the FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2021, valuation were based on a review of recent plan experience done concurrently with the June 30, 2021, valuation.

Changes in the Total OPEB Liability

	Amount
Balance at 6/30/21	<u>\$ 1,069,472</u>
Changes for the year:	
Service Cost	60,296
Interest	24,506
Differences between Expected and Actual Experience	(158,455)
Changes in Assumptions or Other Inputs	186,621
Benefit Payments	<u>(42,041)</u>
Net Changes	<u>70,927</u>
Balance at 6/30/22	<u><u>\$ 1,140,399</u></u>

Changes of assumptions and other inputs reflect a change in the discount rate from 2.21 percent to 2.16 percent due to a change in the Municipal Bond Rate.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.16 percent) or 1 percentage point higher (3.16 percent) than the current rate:

	<u>1% Decrease (1.16%)</u>	<u>Current Discount Rate (2.16%)</u>	<u>1% Increase (3.16%)</u>
Total OPEB liability	\$1,305,725	\$1,140,399	\$1,007,859

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$987,084	\$1,140,399	\$1,346,527

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2022, the College recognized OPEB expense of \$99,436. At June 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 46,941	\$ 143,492
Change of assumptions or other inputs	246,745	31,921
Transactions subsequent to the measurement date	68,046	-
Total	\$ 361,732	\$ 175,413

Of the total amount reported as deferred outflows of resources related to OPEB, \$68,046 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ 14,634
2024	14,634
2025	14,634
2026	14,634
2027	18,494
Thereafter	41,243
Total	\$ 118,273

Net Pension Liability. As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2022, the College's proportionate share of the net pension liabilities totaled \$18,346,541. Note 11. includes a complete discussion of defined benefit pension plans.

11. Retirement Plans – Defined Benefit Pension Plans

General Information about the Florida Retirement System (FRS)

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees of State colleges. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122,

Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The College's FRS and HIS pension expense totaled \$1,062,486 for the fiscal year ended June 30, 2022.

FRS Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.
- *Special Risk Class* – Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially

enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>% Value</u>
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Senior Management Service Class	2.00
Special Risk Class	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2021-22 fiscal year were:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	10.82
FRS, Senior Management Service	3.00	29.01
FRS, Special Risk	3.00	25.89
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	18.34
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the Plan totaled \$3,309,211 for the fiscal year ended June 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2022, the College reported a liability of \$5,792,499 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The College's proportionate share of the net pension liability was based on the College's 2020-21 fiscal year contributions relative to the total 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the College's proportionate share was 0.076682598 percent, which was an increase of 0.003173898 from its proportionate share measured as of June 30, 2020.

For the fiscal year ended June 30, 2022, the College recognized pension expense of \$182,285. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 992,844	\$ -
Change of assumptions	3,963,514	-
Net difference between projected and actual earnings on FRS Plan investments	-	20,208,572
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	999,706	132,345
College FRS contributions subsequent to the measurement date	3,309,211	-
Total	<u>\$ 9,265,275</u>	<u>\$ 20,340,917</u>

The deferred outflows of resources \$3,309,211, resulting from College contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ (2,506,029)
2024	(2,951,662)
2025	(3,956,286)
2026	(5,125,644)
2027	154,768
Total	<u>\$(14,384,853)</u>

Actuarial Assumptions. The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	6.80 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	2.1%	2.1%	1.1%
Fixed Income	20.0%	3.8%	3.7%	3.3%
Global Equity	54.2%	8.2%	6.7%	17.8%
Real Estate (Property)	10.3%	7.1%	6.2%	13.8%
Private Equity	10.8%	11.7%	8.5%	26.4%
Strategic Investments	3.7%	5.7%	5.4%	8.4%
Total	<u>100.0%</u>			
Assumed inflation - Mean			2.4%	1.2%

(1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 6.80 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2021 valuation was unchanged from the previous valuation.

Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 6.80 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.80 percent) or 1 percentage point higher (7.80 percent) than the current rate:

	<u>1% Decrease (5.80%)</u>	<u>Current Discount Rate (6.80%)</u>	<u>1% Increase (7.80%)</u>
College's proportionate share of the net pension liability	\$25,904,442	\$5,792,499	(\$11,018,831)

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

Payables to the Pension Plan. At June 30, 2022, the College reported a payable of \$354,012 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2022.

HIS Pension Plan

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2022, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2022, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College's contributions to the HIS Plan totaled \$611,275 for the fiscal year ended June 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2022, the College reported a net pension liability of \$12,554,042 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020, and update procedures were used to determine liabilities as of June 30, 2021. The College's proportionate share of the net pension liability was based on the College's 2020-21 fiscal year contributions relative to the total 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the College's proportionate share was 0.102344099 percent, which was a decrease of 0.005240828 from its proportionate share measured as of June 30, 2020.

For the fiscal year ended June 30, 2022, the College recognized pension expense of \$880,201. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 420,090	\$ 5,258
Change in assumptions	986,467	517,258
Net differences between projected and actual earnings on HIS Plan investments	13,087	-
Changes in proportion and differences between College HIS contributions and proportionate share of HIS contributions	227,903	740,257
College contributions subsequent to the measurement date	611,275	-
Total	<u>\$ 2,258,822</u>	<u>\$ 1,262,773</u>

The deferred outflows of resources totaling \$611,275, resulting from College contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ 175,924
2024	(26,310)
2025	37,678
2026	136,565
2027	67,218
Thereafter	(6,301)
Total	<u>\$ 384,774</u>

Actuarial Assumptions. The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	2.16 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 2.16 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion

date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2021 valuation was updated from 2.21 percent to 2.16 percent.

Sensitivity of the College’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the College’s proportionate share of the net pension liability calculated using the discount rate of 2.16 percent, as well as what the College’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.16 percent) or 1 percentage point higher (3.16 percent) than the current rate:

	<u>1% Decrease (1.16%)</u>	<u>Current Discount Rate (2.16%)</u>	<u>1% Increase (3.16%)</u>
College’s proportionate share of the net pension liability	\$14,513,689	\$12,554,042	\$10,948,550

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

Payables to the Pension Plan. At June 30, 2022, the College reported a payable of \$44,571 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2022.

12. Retirement Plans – Defined Contribution Pension Plans

FRS Investment Plan. The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA’s annual financial statements and in the State’s Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2021-22 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	6.30
FRS, Senior Management Service	7.67
FRS, Special Risk Regular	14.00

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2021, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College's Investment Plan pension expense totaled \$1,309,551 for the fiscal year ended June 30, 2022.

State College System Optional Retirement Program. Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes 5.15 percent of the participant's salary to the participant's account and 4.19 percent to cover the unfunded actuarial liability of the FRS pension plan, for a total of 9.34 percent, and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The College's contributions to the Program totaled \$163,948 and employee contributions totaled \$95,504 for the 2021-22 fiscal year.

Senior Management Service Local Annuity Program. Section 121.055(1)(b)2., Florida Statutes, and Florida Retirement System Rule 60S-1.0057, Florida Administrative Code, provide that local agency employees eligible for the FRS, Senior Management Service Class, may elect to withdraw from the FRS altogether and participate in a local annuity program. Pursuant thereto, the College established the Senior Management Service Class Local Annuity Program (Local Annuity Program). Employees in eligible positions are allowed to make an irrevocable election to participate in the Local Annuity Program, rather than the FRS.

The Local Annuity Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the employee. The College contributes 14 percent of the employee's salary to the Local Annuity Program. Employees may make contributions toward the Local Annuity Program by way of salary reduction or by deduction of a percentage of the employee's gross compensation not to exceed the percentage contributed by the employer.

The College's contributions to the Local Annuity Program totaled \$275,341 for the 2021-22 fiscal year.

13. Other Termination Benefits

The College provides an Internal Revenue Service (IRS) approved Code Section 401(a) pre-tax program for termination pay that permits the College to disburse termination pay in a tax-advantage manner for both the College and the employee. Contributions are limited by IRS regulation. All employees in designated classes whose combined vacation and/or sick leave payout is in excess of \$5,000 are mandated to participate in this program.

The College deferred \$327,058 in salaries for 31 employees during the 2021-22 fiscal year for other termination benefits.

14. Savings Incentive Plan

Effective January 1, 1994, the Board approved a Savings Incentive Plan as provided by Section 403(b) of the Internal Revenue Service guidelines. The College may make a matching employer contribution in an amount to be determined annually by the Board at its discretion. During the 2021-22 fiscal year, the College matched one dollar for every dollar deferred by the employee up to the first 3 percent of employee compensation. Each employee is fully vested upon enrollment in the plan, and is allowed to direct the investment of his or her account to any one of the various groups and insurance companies approved for investment by the College. During the 2021-22 fiscal year, the College contributed \$415,498 as matching funds under the plan.

15. Construction Commitments

The College's construction commitments at June 30, 2022, were as follows:

<u>Project Description</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Henry Glades Modular Project	\$ 60,700	\$ 31,439	\$ 29,261
Lee Campus - Building K Technology Building Remodel	556,853	366,745	190,108
Lee Campus Ball Fields	330,633	202,176	128,457
Total	\$ 948,186	\$ 600,360	\$ 347,826

16. Risk Management Programs

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and a portion of its program through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$100 million for property insurance. Insurance coverage obtained through the Consortium included health and hospitalization, dental, life, fire and extended property, general and automobile liability, workers' compensation, and other liability coverages. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

17. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 32,284,484
Public Services	4,322
Academic Support	7,918,159
Student Services	30,263,829
Institutional Support	19,445,638
Operation and Maintenance of Plant	12,445,418
Scholarships and Waivers	14,423,946
Depreciation	7,308,651
Auxiliary Enterprises	1,934,851
Total Operating Expenses	\$ 126,029,298

18. Blended Component Unit

The College has one blended component unit as discussed in Note 1. The following financial information is presented net of eliminations for the College's blended component unit:

Condensed Statement of Net Position

	Florida SouthWestern State College Financing Corporation	College	Eliminations	Total Primary Government
Assets:				
Other Current Assets	\$ 4,452,943	\$ 38,297,613	\$ -	\$ 42,750,556
Capital Assets, Net	16,814,600	142,660,000	-	159,474,600
Other Noncurrent Assets	6,615,555	11,790,973	-	18,406,528
Total Assets	27,883,098	192,748,586	-	220,631,684
Deferred Outflows of Resources	-	11,885,829	-	11,885,829
Liabilities:				
Other Current Liabilities	1,470,845	6,925,772	-	8,396,617
Noncurrent Liabilities	18,627,202	30,699,355	-	49,326,557
Total Liabilities	20,098,047	37,625,127	-	57,723,174
Deferred Inflows of Resources	-	21,779,103	-	21,779,103
Net Position:				
Net Investment in Capital Assets	446,117	132,739,557	-	133,185,674
Restricted - Nonexpendable	-	600,000	-	600,000
Restricted - Expendable	-	27,849,030	-	27,849,030
Unrestricted	7,338,934	(15,958,402)	-	(8,619,468)
Total Net Position	\$ 7,785,051	\$ 145,230,185	\$ -	\$ 153,015,236

Condensed Statement of Revenues, Expenses, and Changes in Net Position

	Florida SouthWestern State College Financing Corporation	College	Eliminations	Total Primary Government
Operating Revenues	\$ 2,578,613	\$ 26,228,669	\$ -	\$ 28,807,282
Depreciation Expense	(625,705)	(6,682,946)	-	(7,308,651)
Other Operating Expenses	(1,380,362)	(117,340,285)	-	(118,720,647)
Operating Income (Loss)	572,546	(97,794,562)	-	(97,222,016)
Nonoperating Revenues (Expenses):				
Nonoperating Revenue	1,705,812	102,652,159	-	104,357,971
Interest Expense	(597,655)	(368,946)	-	(966,601)
Other Nonoperating Expense	(1,362,538)	(590,766)	-	(1,953,304)
Net Nonoperating Revenues (Expenses)	(254,381)	101,692,447	-	101,438,066
Other Revenues	-	12,932,520	-	12,932,520
Increase in Net Position	318,165	16,830,405	-	17,148,570
Net Position, Beginning of Year	7,466,886	128,399,780	-	135,866,666
Net Position, End of Year	\$ 7,785,051	\$ 145,230,185	\$ -	\$ 153,015,236

Condensed Statement of Cash Flows

	Florida SouthWestern State College Financing Corporation	College	Eliminations	Total Primary Government
Net Cash Provided (Used) by:				
Operating Activities	\$ 1,363,622	\$ (95,380,135)	\$ -	\$ (94,016,513)
Noncapital Financing Activities	414,369	102,880,594	-	103,294,963
Capital and Related Financing Activities	(1,387,135)	39,590	-	(1,347,545)
Investing Activities	36,850	1,188,387	-	1,225,237
Net Increase in Cash and Cash Equivalents	427,706	8,728,436	-	9,156,142
Cash and Cash Equivalents, Beginning of Year	5,639,642	18,250,682	-	23,890,324
Cash and Cash Equivalents, End of Year	\$ 6,067,348	\$ 26,979,118	\$ -	\$ 33,046,466

19. Related Party Transactions

College and Blended Component Unit. Nonoperating revenues totaling \$653,656 were received from the College during the fiscal year ended March 31, 2022, and consisted of funds assigned to the Financing Corporation from College auxiliary operations, from two contracts for Educational Broadband Services (EBS) excess capacity use and royalties and from two charter school building leases. The assigned funds totaled \$358,656 from EBS royalties and \$295,000 from the charter school leases. The Financing Corporation received \$961,282 from the College in other non-operating revenue during the fiscal year ended March 31, 2022.

Financing Corporation personnel are employed by the College. The Financing Corporation paid the College \$106,000 to reimburse the College for the estimated salaries and related payroll taxes and benefits of its staff assigned to the Financing Corporation. Additionally, the Financing Corporation paid the College \$278,000 to reimburse the College for contract personnel services related to the operation of LightHouse Commons.

The Financing Corporation paid the College \$28,484 to reimburse the College for other expenses related to the operation of LightHouse Commons.

College and Discretely Presented Component Unit. Foundation personnel are employed by the College. The Foundation reimburses the College for the actual cost of these respective employees' salaries and the related payroll taxes and benefits. During the fiscal year ended March 31, 2022, the College billed the Foundation \$374,612 including payables of \$136,394. The Foundation also paid the College \$3,229,517 for scholarships and other academic costs during the fiscal year ended March 31, 2022.

The Foundation's office space, phone, internet, furniture, and utilities are provided by the College. The fair value of the office space of \$36,769 has been recorded as (in-kind) donated facilities income and rent expense. No amounts have been recorded for the other occupancy costs, as no objective basis to do so has been determined.

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OTHER REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios

	2021	2020	2019	2018	2017
Total OPEB Liability					
Service cost	\$ 60,296	\$ 51,651	\$ 48,407	\$ 49,114	\$ 51,739
Interest	24,506	35,983	30,383	28,197	24,843
Difference between expected and actual experience	(158,455)	-	69,363	-	-
Changes of assumptions or other inputs	186,621	23,944	86,250	(22,739)	(42,080)
Benefit Payments	(42,041)	(36,768)	(49,219)	(73,665)	(62,085)
Net change in total OPEB liability	70,927	74,810	185,184	(19,093)	(27,583)
Total OPEB Liability - beginning	1,069,472	994,662	809,478	828,571	856,154
Total OPEB Liability - ending	\$ 1,140,399	\$ 1,069,472	\$ 994,662	\$ 809,478	\$ 828,571
Covered-Employee Payroll	\$ 36,070,142	\$ 33,614,422	\$ 33,614,422	\$ 33,095,233	\$ 33,095,233
Total OPEB Liability as a percentage of covered-employee payroll	3.16%	3.18%	2.96%	2.45%	2.50%

**Schedule of the College's Proportionate Share of the Net Pension Liability –
Florida Retirement System Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
College's proportion of the FRS net pension liability	0.076682598%	0.073508700%	0.073392811%	0.072370301%
College's proportionate share of the FRS net pension liability	\$ 5,792,499	\$ 31,859,754	\$ 25,275,462	\$ 21,798,310
College's covered payroll (2)	\$ 42,290,407	\$ 42,711,883	\$ 41,127,091	\$ 39,280,944
College's proportionate share of the FRS net pension liability as a percentage of its covered payroll	13.70%	74.59%	61.46%	55.49%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	96.40%	78.85%	82.61%	84.26%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

Schedule of College Contributions – Florida Retirement System Pension Plan

	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>
Contractually required FRS contribution	\$ 3,309,211	\$ 2,937,090	\$ 2,106,683	\$ 2,275,707
FRS contributions in relation to the contractually required contribution	<u>(3,309,211)</u>	<u>(2,937,090)</u>	<u>(2,106,683)</u>	<u>(2,275,707)</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 42,080,486	\$ 42,290,407	\$ 42,711,883	\$ 41,127,091
FRS contributions as a percentage of covered payroll	7.86%	6.95%	4.93%	5.53%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.074003300%	0.072446979%	0.075076834%	0.069878863%	0.065525694%
\$ 21,889,680	\$ 18,292,919	\$ 9,697,180	\$ 4,263,638	\$ 11,279,888
\$ 39,506,069	\$ 38,039,195	\$ 36,761,312	\$ 34,166,397	\$ 33,051,575
55.41%	48.09%	26.38%	12.48%	34.13%
83.89%	84.88%	92.00%	96.09%	88.54%

<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 2,062,495	\$ 1,926,488	\$ 1,103,705	\$ 1,830,437	\$ 1,530,644
<u>(2,062,495)</u>	<u>(1,926,488)</u>	<u>(1,103,705)</u>	<u>(1,830,437)</u>	<u>(1,530,644)</u>
\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -
\$ 39,280,944	\$ 39,506,069	\$ 38,039,195	\$ 36,761,312	\$ 34,166,397
5.25%	4.88%	2.90%	4.98%	4.48%

**Schedule of the College's Proportionate Share of the Net Pension Liability –
Health Insurance Subsidy Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
College's proportion of the HIS net pension liability	0.102344099%	0.107584927%	0.108252512%	0.105880572%
College's proportionate share of the HIS net pension liability	\$ 12,554,042	\$ 13,135,944	\$ 12,112,373	\$ 11,206,519
College's covered payroll (2)	\$ 36,244,090	\$ 37,345,556	\$ 36,211,807	\$ 34,604,354
College's proportionate share of the HIS net pension liability as a percentage of its covered payroll	34.64%	35.17%	33.45%	32.38%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	3.56%	3.00%	2.63%	2.15%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

Schedule of College Contributions – Health Insurance Subsidy Pension Plan

	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>
Contractually required HIS contribution	\$ 611,275	\$ 601,566	\$ 620,100	\$ 601,116
HIS contributions in relation to the contractually required HIS contribution	<u>(611,275)</u>	<u>(601,566)</u>	<u>(620,100)</u>	<u>(601,116)</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 36,834,689	\$ 36,244,090	\$ 37,345,556	\$ 36,211,807
HIS contributions as a percentage of covered payroll	1.66%	1.66%	1.66%	1.66%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.110269798%	0.108921509%	0.107019063%	0.101425459%	0.099636556%
\$ 11,790,556	\$ 12,694,351	\$ 10,914,261	\$ 9,483,528	\$ 8,674,672
\$ 39,506,069	\$ 38,039,195	\$ 36,761,312	\$ 34,166,398	\$ 33,051,575
29.84%	33.37%	29.69%	27.76%	26.25%
1.64%	0.97%	0.50%	0.99%	1.78%

<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 574,193	\$ 583,580	\$ 558,292	\$ 409,093	\$ 347,450
<u>(574,193)</u>	<u>(583,580)</u>	<u>(558,292)</u>	<u>(409,093)</u>	<u>(347,450)</u>
\$ -	\$ -	\$ -	\$ -	\$ -
\$ 34,604,354	\$ 39,506,069	\$ 38,039,195	\$ 36,761,312	\$ 34,166,397
1.66%	1.48%	1.47%	1.11%	1.02%

1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

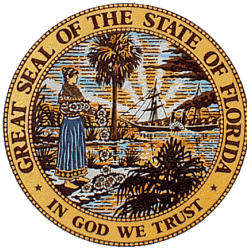
Changes of Assumptions. The long-term expected rate of return, using the Municipal Bond Index Rate, decreased from 2.21 percent at the prior measurement date to 2.16 percent at the current measurement date. In 2021, the ultimate healthcare cost trend decreased from 4.60 percent to 4.40 percent.

2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

Changes of Assumptions. In 2021, the maximum amortization period was decreased to 20 years for all current and future amortization bases.

3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

Changes of Assumptions. In 2021, the municipal rate used to determine total pension liability decreased from 2.21 percent to 2.16 percent.



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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Florida SouthWestern State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated March 8, 2023, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the blended and discretely presented component units, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 8, 2023