

Report No. 2023-145  
March 2023

**STATE OF FLORIDA AUDITOR GENERAL**

Financial Audit

**PASCO-HERNANDO STATE COLLEGE**

For the Fiscal Year Ended  
June 30, 2022



Sherrill F. Norman, CPA  
Auditor General

## Board of Trustees and President

During the 2021-22 fiscal year, Dr. Timothy L. Beard served as President of Pasco-Hernando State College and the following individuals served as Members of the Board of Trustees:

	<u>County</u>
John Richard Mitten, Chair from 2-28-22, Vice Chair from 1-1-22, through 2-27-22	Hernando
Lee Maggard, Vice Chair from 2-28-22	Pasco
Marilyn Pearson-Adams, Chair through 12-31-21	Hernando
Dr. Rao Musunuru through 2-22-22, Vice Chair through 12-31-21, Chair from 1-1-22, through 2-22-22 <sup>a</sup>	Pasco
Dr. David A. Garcia	Hernando
Dr. Jeffrey E. Harrington	Pasco
Alvaro A. Hernandez from 7-12-21 <sup>b</sup>	Pasco
Robin Schneider	Hernando
Dr. Rebecca Schulkowski	Pasco

<sup>a</sup> Trustee position vacant 2-23-22, through 6-30-22, and Chair position vacant 2-23-22, through 2-27-22.

<sup>b</sup> Trustee position vacant 7-1-21, through 7-11-21.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Joseph Coverdill, CPA, and the audit was supervised by Anna A. McCormick, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at [jaimehoelscher@aud.state.fl.us](mailto:jaimehoelscher@aud.state.fl.us) or by telephone at (850) 412-2868.

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**State of Florida Auditor General**

**Claude Pepper Building, Suite G74 · 111 West Madison Street · Tallahassee, FL 32399-1450 · (850) 412-2722**

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## SUMMARY

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### SUMMARY OF REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of Pasco-Hernando State College (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, issued by the Comptroller General of the United States.

### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinion. In doing so we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.
- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

### AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of Pasco-Hernando State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of Pasco-Hernando State College and of its discretely presented component unit as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the discretely presented component unit, which represent 100 percent of the transactions and account balances of the discretely presented component unit columns. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the ***Auditor's Responsibilities for the Audit of the Financial Statements*** section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Emphasis of Matter***

As discussed in Note 2. to the financial statements, the College adopted new accounting guidance Governmental Accounting Standards Board Statement No. 87, *Leases*, which is a change in accounting principle that addresses accounting and financial reporting for leases. This affects the comparability of amounts reported for the 2021-22 fiscal year with amounts reported for the 2020-21 fiscal year. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information**, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 13, 2023, on our consideration of the Pasco-Hernando State College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 13, 2023

## ***MANAGEMENT'S DISCUSSION AND ANALYSIS***

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Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2022, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2022, and June 30, 2021.

### **FINANCIAL HIGHLIGHTS**

The College's assets and deferred outflows of resources totaled \$229.2 million at June 30, 2022. This balance reflects an increase of \$18.1 million compared to the 2020-21 fiscal year, mainly resulting from the following: an increase in due from other governmental agencies of \$22.9 million primarily related to Public Education Capital Outlay (PECO) funds and a decrease of \$2.4 million related to deferred outflows associated with the Florida Retirement System (FRS) Pension Plan.

While assets and deferred outflows of resources increased, liabilities and deferred inflows of resources decreased by \$9.6 million, or 19.4 percent, totaling \$39.9 million at June 30, 2022, compared to \$49.6 million at June 30, 2021. The decrease is mainly attributed to a decrease in the net pension liability of \$19.1 million, an increase in deferred inflows of resources related to the FRS Pension Plan of \$14.4 million, and a decrease in accounts payable and salaries payable of \$5.7 million. Consequently, ending net position increased \$27.8 million resulting in a year-end net position balance of \$189.3 million.

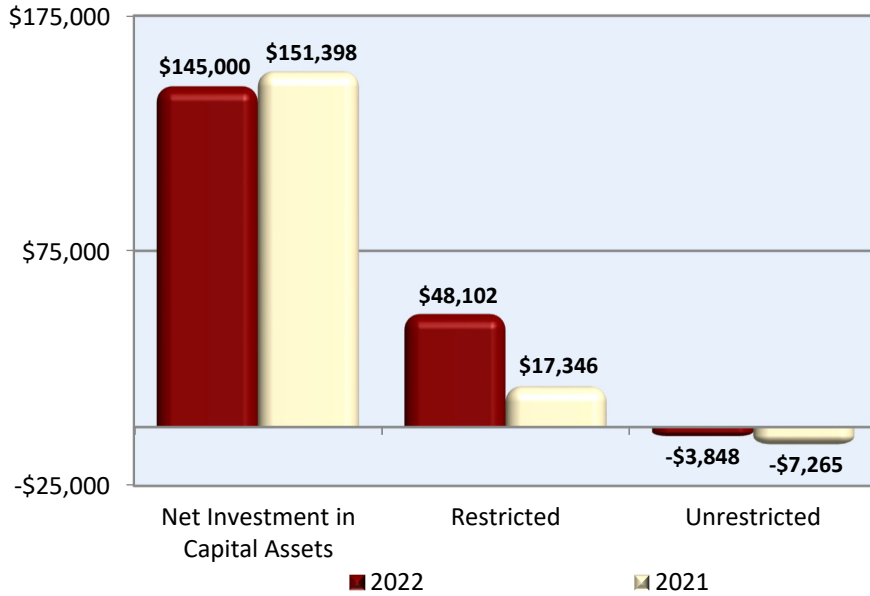
The College's operating revenues totaled \$12.4 million for the 2021-22 fiscal year, representing a 8.7 percent decrease compared to the 2020-21 fiscal year. The decrease is mainly attributed to a decrease in student tuition and fees of \$1.6 million and an increase in Federal grants and contracts of \$0.5 million which resulted from the College receiving several additional Federal grants in the 2021-22 fiscal year.

Operating expenses totaled \$91.8 million for the 2021-22 fiscal year, representing an increase of 1.1 percent as compared to the 2020-21 fiscal year mainly due to an increase in scholarships and waivers of \$6.5 million for Higher Education Emergency Relief Fund (HEERF) Federal funds for student aid and a decrease in depreciation expense of \$5.1 million.

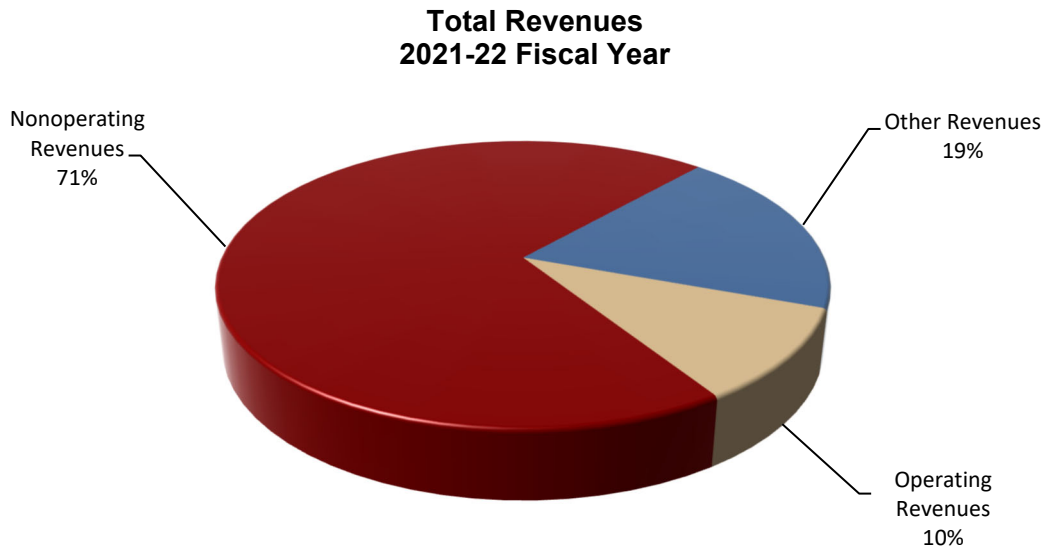
Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2022, and June 30, 2021, is shown in the following graph:



**Net Position  
(In Thousands)**



The following chart provides a graphical presentation of College revenues by category for the 2021-22 fiscal year:



**OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to the Governmental Accounting Standards Board (GASB) Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the College and its component unit, Pasco-Hernando State College Foundation, Inc. (Foundation). Although legally separate, this component unit is important because the College is financially accountable for it, as the College reports its financial activities to the

State of Florida. Based on the application of the criteria for determining component units, the Foundation is included within the College reporting entity as a discretely presented component unit.

Information regarding the Foundation including copies of their separately issued financial statements can be obtained from the Office of the Senior Vice President and Chief Financial Officer, 10230 Ridge Road, New Port Richey, Florida 34654. This MD&A focuses on the College, excluding the discretely presented component unit. For this component unit reporting under GASB standards, MD&A information is included in their separately issued audit report.

### **The Statement of Net Position**

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College's financial condition.

The following summarizes the College's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

#### **Condensed Statement of Net Position at June 30** (In Thousands)

	<b>2022</b>	<b>2021</b>
<b>Assets</b>		
Current Assets	\$ 51,191	\$ 34,413
Capital Assets, Net	145,257	151,699
Other Noncurrent Assets	24,057	14,089
<b>Total Assets</b>	<b>220,505</b>	<b>200,201</b>
<b>Deferred Outflows of Resources</b>	<b>8,653</b>	<b>10,830</b>
<b>Liabilities</b>		
Current Liabilities	4,681	10,543
Noncurrent Liabilities	18,656	36,832
<b>Total Liabilities</b>	<b>23,337</b>	<b>47,375</b>
<b>Deferred Inflows of Resources</b>	<b>16,567</b>	<b>2,177</b>
<b>Net Position</b>		
Net Investment in Capital Assets	145,000	151,398
Restricted	48,102	17,346
Unrestricted	(3,848)	(7,265)
<b>Total Net Position</b>	<b>\$ 189,254</b>	<b>\$ 161,479</b>

The College's assets and deferred outflows of resources totaled \$229.2 million at June 30, 2022. This balance reflects an increase of \$18.1 million compared to the 2020-21 fiscal year mainly resulting from the following: an increase in due from other governmental agencies of \$22.9 million related to

PECO funds and a decrease of \$2.4 million related to deferred outflows of resources associated with the FRS Pension Plan.

Total liabilities and deferred inflows of resources decreased by \$9.6 million, or 19.4 percent, totaling \$39.9 million at June 30, 2022, compared to \$49.6 million at June 30, 2021. The decrease is mainly attributed to a decrease in the net pension liability of \$19.1 million, an increase in deferred inflows of resources related to the FRS Pension Plan of \$14.4 million, and a decrease in accounts payable and salaries payable of \$5.7 million.

### **The Statement of Revenues, Expenses, and Changes in Net Position**

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the College's activity for the 2021-22 and 2020-21 fiscal years:

#### **Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years**

(In Thousands)

	2021-22	2020-21
Operating Revenues	\$ 12,393	\$ 13,581
Less, Operating Expenses	91,797	90,825
<b>Operating Loss</b>	(79,404)	(77,244)
Net Nonoperating Revenues	84,500	65,698
<b>Income (Loss) Before Other Revenues</b>	5,096	(11,546)
Other Revenues	22,679	2,558
<b>Net Increase (Decrease) In Net Position</b>	27,775	(8,988)
Net Position, Beginning of Year	161,479	170,467
<b>Net Position, End of Year</b>	\$ 189,254	\$ 161,479

### **Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues by source that were used to fund operating activities for the 2021-22 and 2020-21 fiscal years:

**Operating Revenues  
For the Fiscal Years**

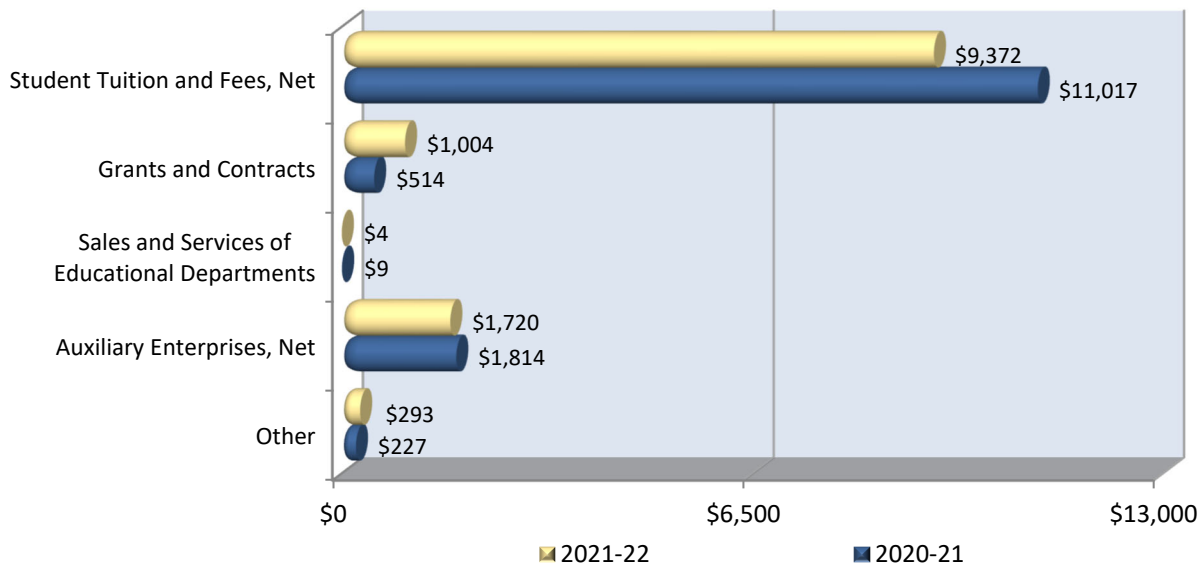
(In Thousands)

	<u>2021-22</u>	<u>2020-21</u>
Student Tuition and Fees, Net	\$ 9,372	\$ 11,017
Grants and Contracts	1,004	514
Sales and Services of Educational Departments	4	9
Auxiliary Enterprises, Net	1,720	1,814
Other	293	227
<b>Total Operating Revenues</b>	<b>\$ 12,393</b>	<b>\$ 13,581</b>

The following chart presents the College's operating revenues for the 2021-22 and 2020-21 fiscal years:

**Operating Revenues**

(In Thousands)



College operating revenue totaled \$12.4 million for the 2021-22 fiscal year, representing an 8.7 percent decrease compared to the 2020-21 fiscal year. The decrease is mainly attributed to a decrease in student tuition and fees of \$1.6 million and an increase in Federal grants and contracts of \$0.5 million which resulted from the College receiving several additional Federal grants in the 2021-22 fiscal year.

**Operating Expenses**

Expenses are categorized as operating or nonoperating. The majority of the College's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2021-22 and 2020-21 fiscal years:

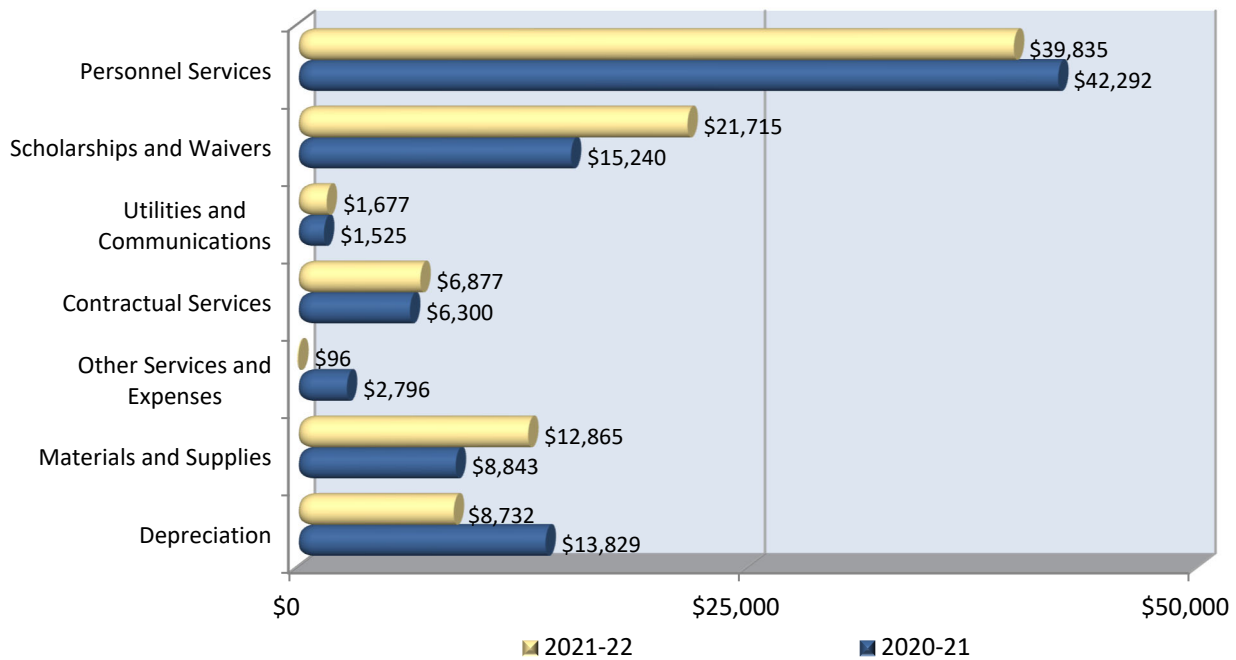
**Operating Expenses  
For the Fiscal Years**

(In Thousands)

	<u>2021-22</u>	<u>2020-21</u>
Personnel Services	\$ 39,835	\$ 42,292
Scholarships and Waivers	21,715	15,240
Utilities and Communications	1,677	1,525
Contractual Services	6,877	6,300
Other Services and Expenses	96	2,796
Materials and Supplies	12,865	8,843
Depreciation	8,732	13,829
<b>Total Operating Expenses</b>	<b>\$ 91,797</b>	<b>\$ 90,825</b>

The following chart presents the College’s operating expenses for the 2021-22 and 2020-21 fiscal years:

**Operating Expenses  
(In Thousands)**



College operating expenses increased by \$1 million, or 1.1 percent, from \$90.8 million to \$91.8 million for the 2021-22 fiscal year mainly due to an increase in scholarships and waivers of \$6.5 million for HEERF Federal funds for student aid, and a decrease in depreciation expense of \$5.1 million.

**Nonoperating Revenues and Expenses**

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital

financing costs and other costs related to capital assets. The following summarizes the College's nonoperating revenues and expenses for the 2021-22 and 2020-21 fiscal years:

**Nonoperating Revenues (Expenses)  
For the Fiscal Years**

(In Thousands)

	<b>2021-22</b>	<b>2020-21</b>
State Noncapital Appropriations	\$ 38,453	\$ 32,563
Federal and State Student Financial Aid	28,203	22,634
Gifts and Grants	17,754	10,181
Investment Income	125	289
Interest on Capital Asset-Related Debt	(57)	(60)
Other Nonoperating Revenues	22	91
<b>Net Nonoperating Revenues</b>	<b>\$ 84,500</b>	<b>\$ 65,698</b>

Total nonoperating revenues for the College increased by \$18.8 million, or 28.6 percent, to \$84.5 million for the 2021-22 fiscal year due primarily to an increase in State general revenue recurring appropriations of \$5.9 million, an increase in Federal and State student financial aid of \$5.6 million related to HEERF Federal funds, and a \$7.6 million increase in gifts and grants.

**Other Revenues**

This category is mainly composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues for the 2021-22 and 2020-21 fiscal years:

**Other Revenues  
For the Fiscal Years**

(In Thousands)

	<b>2021-22</b>	<b>2020-21</b>
State Capital Appropriations	\$ 20,690	\$ 241
Capital Grants, Contracts, Gifts, and Fees	1,989	2,317
<b>Total</b>	<b>\$ 22,679</b>	<b>\$ 2,558</b>

Total other revenues for the College increased by \$20.1 million to \$22.7 million for the 2021-22 fiscal year. This increase is based on additional funding received for PECO projects from the State in the amount of \$20.4 million.

**The Statement of Cash Flows**

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of

cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College's cash flows for the 2021-22 and 2020-21 fiscal years:

**Condensed Statement of Cash Flows  
For the Fiscal Years**

(In Thousands)

	<b>2021-22</b>	<b>2020-21</b>
Cash Provided (Used) by:		
Operating Activities	\$(71,411)	\$(57,103)
Noncapital Financing Activities	76,345	59,829
Capital and Related Financing Activities	(1,303)	(6,958)
Investing Activities	129	303
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	3,760	(3,929)
Cash and Cash Equivalents, Beginning of Year	36,915	40,844
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 40,675</b>	<b>\$ 36,915</b>

Major sources of funds came from State noncapital appropriations (\$38.5 million), Federal and State student financial aid (\$20.1 million), noncapital gifts and grants (\$17.8 million), net student tuition and fees (\$9.1 million), and net auxiliary enterprises (\$1.7 million).

Major uses of funds were for payments to employees for salaries and benefits (\$44 million), payments to students for scholarships (\$21.7 million), payments to suppliers (\$20.3 million), and purchases of capital assets (\$3.7 million).

Changes in cash and cash equivalents were the result of the following factors:

- Cash used by operating activities increased by \$14.3 million as compared to the prior fiscal year due primarily to several factors:
  - An increase in cash disbursements of \$7.4 million for employee salaries and benefits. This increase was related to revisions to the salary schedule that at a minimum provided a 4 percent raise.
  - An increase in payments to student for scholarships of \$6.5 million. This increase was due to additional emergency relief funding provided by the Federal Government due to the COVID-19 pandemic.
- Cash receipts from noncapital financing activities increased by \$16.5 million related to an increase in State appropriations of \$5.9 million and an increase in other gifts and grants of \$12.8 million related to institutional funding received from the Federal Government to assist in covering COVID-19 related expenses.
- Cash used by capital related financing activities amounted to \$1.3 million for the 2021-22 fiscal year, which represents a \$5.7 million decrease as compared to the 2020-21 fiscal year. Incoming cash receipts for the 2021-22 fiscal year were \$4 million lower for State capital appropriations than the 2020-21 fiscal year mainly due to a decrease in cash received through PECO funding and the College using local funding to complete current construction projects.

<b>CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS, AND DEBT ADMINISTRATION</b>
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**Capital Assets**

At June 30, 2022, the College had \$269.7 million in capital assets, less accumulated depreciation of \$124.5 million, for net capital assets of \$145.2 million. Depreciation charges for the current fiscal year totaled \$8.7 million. The following table summarizes the College’s capital assets, net of accumulated depreciation, at June 30:

**Capital Assets, Net at June 30**

(In Thousands)

	2022	2021
Land	\$ 4,407	\$ 4,407
Construction in Progress	2,040	5,149
Buildings	121,801	123,201
Other Structures and Improvements	16,018	17,784
Furniture, Machinery, and Equipment	734	857
Lease Assets	257	301
<b>Capital Assets, Net</b>	<b>\$145,257</b>	<b>\$151,699</b>

Additional information about the College’s capital assets is presented in the notes to financial statements.

**Capital Expenses and Commitments**

Major capital expenses through June 30, 2022, were incurred on the following projects:

- Construction in progress additions included construction costs for the Center for Advancement and Administrative Services; development of the master plan for the joint use complex in Hernando County; construction costs for the East Campus STEM Center for Student Success and improvements to the West Campus Baseball Field.
- Additions to buildings included the completion of West Campus M-Building roof replacement.
- Additions to other structures and improvements included completion of the West Campus Parking Lots 9 and 10 and the West Campus Walking Trail.
- Furniture, machinery, and equipment additions consisted of technology equipment, computer related equipment, educational equipment, and maintenance carts.

The College’s major construction commitments, totaling \$21.1 million at June 30, 2022, are as follows:

- West Campus Center for Advancement and Administrative Services Building
- Hernando County joint use complex master planning
- East Campus STEM Center for Student Success
- West Campus Baseball Field improvements



	<b>Amount (In Thousands)</b>
Total Committed	\$ 23,160
Completed to Date	<u>2,040</u>
<b>Balance Committed</b>	<b><u>\$ 21,120</u></b>

Additional information about the College's construction commitments is presented in the notes to financial statements.

### **Debt Administration**

As of June 30, 2022, the College had \$1.4 million in outstanding bonds and lease payables, representing a decrease of \$0.2 million, or 10.4 percent, from the prior fiscal year. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30:

#### **Long-Term Debt at June 30**

(In Thousands)

	<u>2022</u>	<u>2021</u>
SBE Capital Outlay Bonds	\$ 1,094	\$ 1,207
Leases Payable	<u>257</u>	<u>301</u>
<b>Total</b>	<b><u>\$ 1,351</u></b>	<b><u>\$ 1,508</u></b>

Additional information about the College's long-term debt is presented in the notes to financial statements.

### **ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE**

Pasco-Hernando State College's economic condition is closely tied to that of the State of Florida. For the 2022-23 fiscal year, the College received an increase in General Revenue Recurring Appropriations of \$7.6 million for operating enhancements and an increase for the State appropriation Prepping Institutions, Programs, Employers, and Learners through Incentives for Nursing Education grant funds of \$3 million. The College's Lottery appropriation increased by \$1.3 million for the 2022-23 fiscal year as well which was due to a reallocation of general appropriations to Lottery. The College's approved fiscal year 2022-23 budget is based on projected student fee revenues of \$11.8 million calculated on an anticipated fee-paying enrollment of 4,851 full-time equivalent (FTE). FTE fee-paying enrollment reflects a 12.5 percent decrease due to the lingering effect of COVID-19 as the College continues to recover.

The College did not recommend an increase in baccalaureate, credit, or post-secondary adult vocational fees consistent with the Governor's request. This is the tenth consecutive year that the College has not increased tuition. Pasco-Hernando State College's approved tuition rates remain within the allowable range of statutory adjustment flexibility and therefore will continue to be compliant with Florida Statutes.

The College continues to implement cost-saving measures to reduce expenses and has maintained an appropriate level of unallocated fund balance and board designated reserves as a preventative measure to offset potential State funding reductions and enrollment declines.

## REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Senior Vice President and Chief Financial Officer, Pasco-Hernando State College, 10230 Ridge Road, New Port Richey, Florida 34654.

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# BASIC FINANCIAL STATEMENTS

## PASCO-HERNANDO STATE COLLEGE A Component Unit of the State of Florida Statement of Net Position

June 30, 2022

	College	Component Unit
<b>ASSETS</b>		
Current Assets:		
Cash and Cash Equivalents	\$ 16,662,959	\$ 5,632,038
Investments	-	70,459
Accounts Receivable, Net	1,220,869	-
Notes Receivable, Net	-	151,939
Due from Other Governmental Agencies	31,016,514	32,995
Due from Component Unit	603,541	-
Inventories	1,418,426	-
Prepaid Expenses	255,401	4,660
Deposits	12,902	-
<b>Total Current Assets</b>	<b>51,190,612</b>	<b>5,892,091</b>
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	24,011,879	-
Investments	-	40,289,357
Restricted Investments	25,653	28,025,865
Notes Receivable, Net	-	287,177
Prepaid Expenses	19,701	-
Depreciable Capital Assets, Net	138,809,901	3,581
Nondepreciable Capital Assets	6,446,989	288,863
<b>Total Noncurrent Assets</b>	<b>169,314,123</b>	<b>68,894,843</b>
<b>TOTAL ASSETS</b>	<b>220,504,735</b>	<b>74,786,934</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	331,273	-
Pensions	8,321,387	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>8,652,660</b>	<b>-</b>
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	501,655	50,069
Salary and Payroll Taxes Payable	2,584,630	-
Retainage Payable	100,070	-
Due to College	-	1,033,083
Unearned Revenue	81,374	19,745
Deposits Held for Others	614,152	-
Long-Term Liabilities - Current Portion:		
Bonds Payable	116,000	-
Leases Payable	66,844	-
Compensated Absences Payable	551,702	-
Other Postemployment Benefits Payable	20,352	-
Net Pension Liability	44,050	-
<b>Total Current Liabilities</b>	<b>4,680,829</b>	<b>1,102,897</b>

	<u>College</u>	<u>Component Unit</u>
<b>LIABILITIES (Continued)</b>		
Noncurrent Liabilities:		
Bonds Payable	978,000	-
Leases Payable	189,860	-
Compensated Absences Payable	4,328,097	-
Other Postemployment Benefits Payable	752,501	-
Net Pension Liability	12,407,161	-
<b>Total Noncurrent Liabilities</b>	<u>18,655,619</u>	<u>-</u>
<b>TOTAL LIABILITIES</b>	<u>23,336,448</u>	<u>1,102,897</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	12,687	-
Pensions	16,553,840	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>16,566,527</u>	<u>-</u>
<b>NET POSITION</b>		
Net Investment in Capital Assets	145,000,186	-
Restricted:		
Nonexpendable:		
Endowment	-	28,025,865
Expendable:		
Endowment	-	18,626,246
Grants and Loans	860,392	-
Scholarships	650,539	23,536,894
Capital Projects	46,565,789	-
Debt Service	25,653	-
Unrestricted	<u>(3,848,139)</u>	<u>3,495,032</u>
<b>TOTAL NET POSITION</b>	<u>\$ 189,254,420</u>	<u>\$ 73,684,037</u>

The accompanying notes to financial statements are an integral part of this statement.

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**PASCO-HERNANDO STATE COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2022**

	<u>College</u>	<u>Component Unit</u>
<b>REVENUES</b>		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship Allowances of \$7,659,562	\$ 9,372,024	\$ -
Federal Grants and Contracts	965,655	-
State and Local Grants and Contracts	38,952	65,990
Nongovernmental Grants and Contracts	-	1,853,889
Sales and Services of Educational Departments	4,506	-
Auxiliary Enterprises, Net of Scholarship Allowances of \$696,733	1,719,582	-
Other Operating Revenues	292,858	496,056
<b>Total Operating Revenues</b>	<b>12,393,577</b>	<b>2,415,935</b>
<b>EXPENSES</b>		
Operating Expenses:		
Personnel Services	39,835,030	602,719
Scholarships and Waivers	21,714,784	2,422,730
Utilities and Communications	1,677,299	-
Contractual Services	6,876,526	144,948
Other Services and Expenses	96,438	129,944
Materials and Supplies	12,864,713	24,709
Depreciation	8,732,456	398
<b>Total Operating Expenses</b>	<b>91,797,246</b>	<b>3,325,448</b>
<b>Operating Loss</b>	<b>(79,403,669)</b>	<b>(909,513)</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State Noncapital Appropriations	38,453,596	-
Federal and State Student Financial Aid	28,203,215	-
Gifts and Grants	17,753,714	-
Investment Income	124,703	5,192,250
Net Gain on Investments	-	3,284,360
Other Nonoperating Revenues	15,802	-
Gain on Disposal of Capital Assets	5,621	-
Interest on Capital Asset-Related Debt	(56,929)	-
<b>Net Nonoperating Revenues</b>	<b>84,499,722</b>	<b>8,476,610</b>
<b>Income Before Other Revenues</b>	<b>5,096,053</b>	<b>7,567,097</b>
State Capital Appropriations	20,690,426	-
Capital Grants, Contracts, Gifts, and Fees	1,989,431	-
Additions to Endowments	-	430,131
<b>Total Other Revenues</b>	<b>22,679,857</b>	<b>430,131</b>
<b>Increase in Net Position</b>	<b>27,775,910</b>	<b>7,997,228</b>
Net Position, Beginning of Year	161,478,510	65,686,809
<b>Net Position, End of Year</b>	<b>\$ 189,254,420</b>	<b>\$ 73,684,037</b>

The accompanying notes to financial statements are an integral part of this statement.

**PASCO-HERNANDO STATE COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Cash Flows**

**For the Fiscal Year Ended June 30, 2022**

	<b>College</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Student Tuition and Fees, Net	\$ 9,085,156
Grants and Contracts	5,133,158
Payments to Suppliers	(20,312,646)
Payments for Utilities and Communications	(1,677,299)
Payments to Employees	(32,988,525)
Payments for Employee Benefits	(11,055,467)
Payments for Scholarships	(21,714,784)
Auxiliary Enterprises, Net	1,713,577
Sales and Services of Educational Departments	4,506
Other Receipts	400,957
	<b>(71,411,367)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State Noncapital Appropriations	38,453,596
Federal and State Student Financial Aid	20,137,783
Gifts and Grants Received for Other Than Capital or Endowment Purposes	17,753,714
	<b>76,345,093</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
State Capital Appropriations	875,806
Capital Grants and Gifts	1,673,370
Proceeds from Sale of Capital Assets	15,802
Purchases of Capital Assets	(3,653,724)
Principal Paid on Capital Debt and Leases	(157,136)
Interest Paid on Capital Debt and Leases	(56,929)
	<b>(1,302,811)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Proceeds from Sales and Maturities of Investments	2,827
Investment Income	125,830
	<b>128,657</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>3,759,572</b>
Cash and Cash Equivalents, Beginning of Year	36,915,266
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 40,674,838</b>



	<u>College</u>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (79,403,669)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	8,732,456
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	(354,103)
Due from Other Governmental Agencies	4,263,866
Due from Component Unit	61,295
Inventories	(492,169)
Prepaid Expenses	142,640
Accounts Payable	(229,825)
Salary and Payroll Taxes Payable	(2,645,784)
Unearned Revenue	833
Deposits Held for Others	108,099
Compensated Absences Payable	636,205
Other Postemployment Benefits Payable	296,048
Net Pension Liability	(19,094,096)
Deferred Outflows of Resources Related to Other Postemployment Benefits	(239,939)
Deferred Inflows of Resources Related to Other Postemployment Benefits	(3,806)
Deferred Outflows of Resources Related to Pensions	2,417,375
Deferred Inflows of Resources Related to Pensions	14,393,207
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	<u>\$ (71,411,367)</u>

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **1. Summary of Significant Accounting Policies**

**Reporting Entity.** The governing body of Pasco-Hernando State College, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of nine members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves Pasco and Hernando Counties.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

**Discretely Presented Component Unit.** Based on the application of the criteria for determining component units, the Pasco-Hernando State College Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public and can be obtained from the Senior Vice President and Chief Financial Officer, Pasco-Hernando State College, 10230 Ridge Road, New Port Richey, FL 34654. The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended December 31, 2021.

**Basis of Presentation.** The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only

business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Measurement Focus and Basis of Accounting.** Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component unit uses the economic resources measurement focus and accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred, and follows GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, and investment income (net of unrealized gains or losses on investments). Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is actually paid by

the student or the third party making payment on behalf of the student. The College applied the “Alternate Method” as prescribed in NACUBO Advisory Report 2000-05 to determine the reported net tuition scholarship allowances. Under this method, the College computes these amounts by allocating the cash payments to students, excluding payments for services, using a ratio of total aid to aid not considered third-party aid.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

**Cash and Cash Equivalents**. The amount reported as cash and cash equivalents consists of cash on hand, cash in demand accounts, and cash invested with the State Treasury Special Purpose Investment Account (SPIA) and State Board of Administration (SBA) Florida PRIME Investment Pools. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the State Treasury SPIA and SBA Florida PRIME investment pools to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by the Federal Deposit Insurance Corporation (FDIC), up to specified limits, or collateralized with securities held in Florida’s multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2022, the College reported as cash equivalents at fair value \$11,855,112 in the State Treasury SPIA investment pool representing ownership of a share of the pool, not the underlying securities (Level 3 inputs, as discussed in Note 4.). Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of AA-f by Standard & Poor’s, had an effective duration of 2.66 years and fair value factor of 0.9479 at June 30, 2022. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool’s total fair value by the pool participant’s total cash balance. The fair value factor is the ratio used to determine the fair value of an individual participant’s pool balance. The College relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury SPIA investment pool are included in the notes to financial statements of the State’s Annual Comprehensive Financial Report.

At June 30, 2022, the College reported as cash equivalents \$11,470,719 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College’s investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange

Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAM by Standard & Poor's and had a weighted-average days to maturity (WAM) of 28 days as of June 30, 2022. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at amortized cost.

Section 218.409(8)(a), Florida Statutes, provides that "the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2022, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

**Inventories.** Inventories consist of items for resale by the campus bookstore, and are valued using the last invoice cost, which approximates the first-in, first-out method of inventory valuation. Consumable laboratory supplies, teaching materials, and office supplies on hand in College departments are expensed when purchased, and are not considered material. Accordingly, these items are not included in the reported inventory.

**Capital Assets.** College capital assets consist of land, construction in progress, buildings, other structures and improvements, furniture, machinery, and equipment, and lease assets. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for tangible personal property and \$25,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:

- Computer Equipment – 3 years
- Vehicles, Office Machines, and Educational Equipment – 5 years
- Furniture – 7 years
- Lease Assets – 5 years

**Noncurrent Liabilities.** Noncurrent liabilities include bonds payable, leases payable, compensated absences payable, other postemployment benefits (OPEB) payable, and net pension liabilities that are not scheduled to be paid within the next fiscal year.

**Pensions.** For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

## 2. Reporting Change

For the 2021-22 fiscal year, the College implemented GASB Statement No. 87, *Leases*, which changes the accounting and financial reporting for leases by colleges. This statement requires the College to recognize certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provision of the contract. Under this statement a lessee is required to recognize a lease liability and an intangible right to use the leased asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about the College’s leasing activities.

## 3. Deficit Net Position in Individual Funds

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, OPEB payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (15,243,447)
Auxiliary Funds	<u>11,395,308</u>
<b>Total</b>	<b><u>\$ (3,848,139)</u></b>

## 4. Investments

The Board of Trustees has adopted a written investment policy providing that surplus funds of the College shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Section 218.415(16), Florida Statutes, authorizes the College to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds

with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined by Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open-end or closed-end management type investment companies; and other investments approved by the Board of Trustees as authorized by law. SBE Rule 6A-14.0765(3), Florida Administrative Code, provides that College loan, endowment, annuity, and life income funds may also be invested pursuant to Section 215.47, Florida Statutes. Investments authorized by Section 215.47, Florida Statutes, include bonds, notes, commercial paper, and various other types of investments.

Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

**Fair Value Measurement.** The College categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

**State Board of Administration Debt Service Accounts.** The College reported investments totaling \$25,653 at June 30, 2022, in the SBA Debt Service Accounts. These investments are used to make debt service payments on bonds issued by the SBE for the benefit of the College. The College's investments consist of United States Treasury securities, with maturity dates of 6 months or less, and are reported at fair value (Level 1 inputs). The College relies on policies developed by the SBA for managing interest rate risk and credit risk for these accounts. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

**Component Unit Investments.** *Fair Value Measurement:* Generally accepted accounting principles in the United States of America establishes a hierarchy for which assets and liabilities must be grouped, based on significant levels of inputs (assumptions that market participants would use in pricing an asset or liability) as follows:

- Level 1 Input Valuations, where the valuation is based on quoted market prices for identical assets or liabilities traded in active markets (which include exchanges and over-the-counter markets with sufficient volume);
- Level 2 Input Valuations, where the valuation is based on quoted market prices for similar instruments traded in active markets, quoted prices for identical or similar instruments in markets that are not active and model-based valuation techniques for which all significant assumptions are observable in the market; and
- Level 3 Input Valuations, where the valuation is generated from model-based techniques that use significant assumptions not observable in the market, but observable based on Foundation specific data.

Investments held by the Foundation, at December 31, 2021, are reported at fair value (Level 1 and 3 inputs) as follows:

<u>Investment Type</u>	<u>Amount</u>	<u>Fair Value Measurement Using</u>	
		<u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u>	<u>Significant Unobservable Inputs (Level 3)</u>
United States Government Obligations	\$ 1,321,348	\$ 1,321,348	\$ -
Federal Agency Obligations	1,985,973	1,985,973	-
Corporate Bonds and Notes	2,890,264	2,890,264	-
Asset-Backed Securities	63,236	63,236	-
Mortgage-Backed Securities	2,571,490	2,571,490	-
Equity Mutual Funds	43,443,728	43,443,728	-
Domestic Stocks	15,443,629	7,113,533	8,330,096
Taxable Municipal Bonds	619,669	619,669	-
CFTB Investment Pool	46,344	46,344	-
<b>Total Component Unit Investments</b>	<b>\$ 68,385,681</b>	<b>\$ 60,055,585</b>	<b>\$ 8,330,096</b>

The following risks apply to the Foundation's investments other than stocks and other equity securities:

**Interest Rate Risk:** Interest rate risk is the risk that changing interest rates will adversely affect the fair value of the investment. The prices of fixed income securities with a longer time to maturity tend to be more sensitive to changes in the interest rate and, therefore, more volatile than those with shorter maturities. The Foundation's investment policy, as a means of mitigating this risk, calls for maintaining significant balances in cash equivalents and other short-term investments, as changing interest rates have limited impact on these securities prices and limiting the duration of bond investments to 80 to 120 percent of the fixed-income benchmark. Maturities for the Foundation's investments in debt securities and mutual funds are shown on the following schedule:

<u>Investment Type</u>	<u>Investment Maturities (In Years)</u>				
	<u>Fair Value</u>	<u>Less Than 1</u>	<u>1-5</u>	<u>6-10</u>	<u>More Than 10</u>
United States Government Obligations	\$ 1,321,348	\$ 2,460	\$ 776,989	\$ 294,740	\$ 247,159
Federal Agency Obligations	1,985,973	-	949,903	-	1,036,070
Corporate Bonds and Notes	2,890,264	5,105	1,377,632	1,117,929	389,598
Asset-Backed Securities	63,236	-	-	20,479	42,757
Mortgage-Backed Securities	2,571,490	530	-	24,660	2,546,300
Equity Mutual Funds	43,443,728	43,443,728	-	-	-
Taxable Municipal Bonds	619,669	-	-	9,802	609,867
<b>Total</b>	<b>\$ 52,895,708</b>	<b>\$ 43,451,823</b>	<b>\$ 3,104,524</b>	<b>\$ 1,467,610</b>	<b>\$ 4,871,751</b>

**Credit Risk:** Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit quality is an assessment of the issuer's ability to pay interest on the bond, and ultimately pay the principal. Credit quality is evaluated by independent investment rating organizations such as Standard & Poor's and Moody's Investor Services. The lower the rating, the greater the risk that the bond issuer may default or fail to meet its payment obligations. Generally, the lower the bond's credit rating, the higher its yield should be to compensate for the additional risk. Obligations of the United States Government or obligations explicitly guaranteed by the United States Government, are not



considered to have credit risk. The Foundation's investment policy limits fixed income securities to those that are rated Baa2 and higher by Moody's and BBB (mid) by Standard & Poor's is preferred. In addition, if investments are downgraded below the minimum rating, the security shall be sold within 10 trading days. At December 31, 2021, the Foundation's fixed income securities were rated as follows:

<u>Investment Type</u>	<u>Standard &amp; Poor's</u>	<u>Moody's</u>	<u>Percentage Total Debt Securities Investments</u>
United States Government Obligations	AA+	Aaa	14%
Federal Agency Obligations	AA+	Aaa	21%
Corporate Bonds and Notes	AAA - N/A	A1 - Baa2	30%
Asset-Backed Securities	AAA	Aaa - N/A	1%
Mortgage-Backed Securities	AAA - AA-	Aaa - N/A	27%
Taxable Municipal Bonds	AAA - AA+	Aaa - Aa3	7%

*Custodial Credit Risk:* Custodial credit risk is the risk that in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investments or collateral securities that are in the possession of another party. Exposure to custodial risk relates to the investment securities that are held by someone other than the Foundation and are not registered in the Foundation's name. The Foundation's Investment policy states that custodial credit risk for deposits will be mitigated by limiting deposits to the amount insured by the FDIC for each banking institution. Custodial credit risk for investment will be mitigated by prohibiting investments in securities that are not eligible for depository trust company holding. The Foundation's fixed income securities are registered in the name of the Foundation and, according to industry standard, held in "book entry" format per the investment management agreements with the individual financial institutions managing those assets.

*Concentration of Credit Risk:* Concentration of credit risk is the risk of loss attributed to the magnitude of investments in a single issuer. Securities issued or explicitly guaranteed by the U.S. Government, Fannie Mae and government agencies are not considered by management to be a concentration of credit risk. The Foundation's investment policy limits the amount of investments with any one issuer to 5 percent of an investment manager's equity portfolio, except for investments in: United States Government guaranteed investments, mutual funds, external investment pools, and other pooled investments. In addition, investments in nongovernmental bonds are limited to 2 percent of an investment manager's fixed income portfolio. From time to time the Foundation holds deposits in excess of the amount insured by the FDIC. Management believes that the risk of loss on these deposits is remote.

*Foreign Currency Risk:* Foreign currency risk is the possibility that changes in exchange rates between the United States dollar and foreign currencies could adversely affect a deposit or investment's fair value. As of December 31, 2021, the Foundation's portfolio did not hold any foreign bonds. The Foundation's investment policy limits foreign investments to 15 percent of the Foundation's assets, and prohibits the use of non-Depository Trust company eligible securities.

## 5. Accounts Receivable

Accounts receivable represent amounts for Federal Title IV repayments, student fee deferrals, various student services provided by the College, and third-party nongovernmental receivables. The accounts receivable are reported net of a \$123,711 allowance for doubtful accounts.

## 6. Due From Other Governmental Agencies

The amount due from other governmental agencies primarily consists of \$6,923,714 of HEERF Federal funds, and \$22,311,888 of PECO allocations due from the State for construction and maintenance of College facilities.

## 7. Due From Component Unit

The amount due from component unit consists of amounts owed to the College by the Foundation for scholarships and student aid, and agreements to support a portion of the College's programs. The College's financial statements are reported for the fiscal year ended June 30, 2022. The College's component unit's financial statements are reported for the fiscal year ended December 31, 2021. Accordingly, amounts reported by the College as due from component unit on the Statement of Net Position do not agree with amounts reported by the component unit as due to the College.

## 8. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2022, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:				
Land	\$ 4,407,231	\$ -	\$ -	\$ 4,407,231
Construction in Progress	5,148,621	1,830,407	4,939,270	2,039,758
<b>Total Nondepreciable Capital Assets</b>	<b>\$ 9,555,852</b>	<b>\$ 1,830,407</b>	<b>\$ 4,939,270</b>	<b>\$ 6,446,989</b>
Depreciable Capital Assets:				
Buildings	\$ 189,931,950	\$ 1,725,503	\$ -	\$ 191,657,453
Other Structures and Improvements	61,601,051	3,216,200	-	64,817,251
Furniture, Machinery, and Equipment	6,309,451	435,098	270,029	6,474,520
Lease Assets	311,209	22,695	-	333,904
<b>Total Depreciable Capital Assets</b>	<b>258,153,661</b>	<b>5,399,496</b>	<b>270,029</b>	<b>263,283,128</b>
Less, Accumulated Depreciation:				
Buildings	66,730,734	3,125,441	-	69,856,175
Other Structures and Improvements	43,816,766	4,982,877	-	48,799,643
Furniture, Machinery, and Equipment	5,452,926	557,358	270,029	5,740,255
Lease Assets	10,374	66,780	-	77,154
<b>Total Accumulated Depreciation</b>	<b>116,010,800</b>	<b>8,732,456</b>	<b>270,029</b>	<b>124,473,227</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 142,142,861</b>	<b>\$ (3,332,960)</b>	<b>\$ -</b>	<b>\$ 138,809,901</b>

## 9. Unearned Revenue

Unearned revenue at June 30, 2022, includes amounts collected for Pay-for-Print and College Gift Cards that have not been used as well as unearned revenue from State of Florida bonds. As of June 30, 2022, the College reported the following amounts as unearned revenue:

<u>Description</u>	<u>Amount</u>
Pay-for-Print Collections	\$ 79,229
College Gift Cards Not Used	1,880
Unearned Revenue Bonds	265
<b>Total Unearned Revenue</b>	<b>\$ 81,374</b>

## 10. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2022, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Bonds Payable	\$ 1,207,000	\$ -	\$ 113,000	\$ 1,094,000	\$ 116,000
Leases Payable	300,840	22,695	66,831	256,704	66,844
Compensated Absences Payable	4,243,594	930,066	293,861	4,879,799	551,702
Other Postemployment Benefits Payable	476,805	310,391	14,343	772,853	20,352
Net Pension Liability	31,545,307	7,732,958	26,827,054	12,451,211	44,050
<b>Total Long-Term Liabilities</b>	<b>\$ 37,773,546</b>	<b>\$ 8,996,110</b>	<b>\$ 27,315,089</b>	<b>\$ 19,454,567</b>	<b>\$ 798,948</b>

**Bonds Payable.** The SBE issues capital outlay bonds on behalf of the College. These bonds mature serially and are secured by a pledge of the College's portion of the State-assessed motor vehicle license tax and by the State's full faith and credit. The SBE and the SBA administer the principal and interest payments, investment of debt service resources, and compliance with reserve requirements.

The College had the following bonds payable at June 30, 2022:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rates (Percent)</u>	<u>Annual Maturity To</u>
SBE Capital Outlay Bonds: Series 2020A	\$ 1,094,000	2.0 - 5.0	2030
<b>Total</b>	<b>\$ 1,094,000</b>		

Annual requirements to amortize all bonded debt outstanding as of June 30, 2022, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>SBE Capital Outlay Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 116,000	\$ 51,220	\$ 167,220
2024	119,000	48,900	167,900
2025	125,000	42,950	167,950
2026	133,000	36,700	169,700
2027	139,000	30,050	169,050
2028-2030	462,000	47,000	509,000
<b>Total</b>	<b>\$ 1,094,000</b>	<b>\$ 256,820</b>	<b>\$ 1,350,820</b>

**Leases Payable.** Copier equipment in the amount of \$311,209 is being acquired under a lease agreement. The imputed interest rate is 0.02 percent. During the 2021-22 fiscal year, the College added \$22,695 of additional copier equipment to be amortized over the remaining 4 years of the lease. Future minimum payments under the lease agreement and the present value of the minimum payments as of June 30, 2022, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 66,889	\$ 66,844	\$ 45
2024	66,889	66,857	32
2025	66,890	66,871	19
2026	56,137	56,132	5
<b>Total Minimum Lease Payments</b>	<b>\$256,805</b>	<b>\$256,704</b>	<b>\$ 101</b>

**Compensated Absences Payable.** College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2022, the estimated liability for compensated absences, which includes the College’s share of the Florida Retirement System and FICA contributions, totaled \$4,879,799. The current portion of the compensated absences liability, \$551,702, is the amount expected to be paid in the coming fiscal year and represents a historical percentage of leave used applied to total accrued leave liability.

**Other Postemployment Benefits Payable.** The College follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for other postemployment benefits administered by the Florida College System Risk Management Consortium (Consortium).

***General Information about the OPEB Plan***

***Plan Description.*** The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by Consortium that provides OPEB for all employees who satisfy the College’s retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College’s health and life insurance benefits. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. The OPEB Plan contribution requirements and benefit terms of the College and the OPEB Plan members are established and may be amended by action from the Board of Trustees. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

*Benefits Provided.* The OPEB Plan provides healthcare benefits for retirees and their dependents as well as life insurance for retirees. The OPEB Plan only provides an implicit subsidy as described above.

*Employees Covered by Benefit Terms.* At June 30, 2021, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	34
Inactive Employees Entitled to But Not Yet Receiving Benefits	35
Active Employees	448
<b>Total</b>	<u><u>517</u></u>

***Total OPEB Liability***

The College's total OPEB liability of \$772,853 was measured as of June 30, 2021, and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.40 percent
Real wage growth	0.85 percent
Wage inflation	3.25 percent
Salary increases	
Regular Employees	3.40 percent – 7.80 percent
Senior Management Employees	4.10 percent – 8.20 percent
Discount rate	2.16 percent
Healthcare cost trend rates	
Pre-Medicare	7.00 percent for 2021, decreasing to an ultimate rate of 4.40 percent by 2032
Medicare	5.125 percent for 2021, decreasing to an ultimate rate of 4.40 percent by 2025

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the PUB-2010 mortality tables, with adjustments for FRS experience and generational mortality improvements using scale MP-2018.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increases used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018, adopted by the FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2021, valuation were based on a review of recent plan experience done concurrently with the June 30, 2021, valuation.

**Changes in the Total OPEB Liability**

	<b>Amount</b>
<b>Balance at 6/30/21</b>	<u>\$ 476,805</u>
<b>Changes for the year:</b>	
Service Cost	31,622
Interest	11,079
Differences Between Expected and Actual Experience	160,580
Changes in Assumptions or Other Inputs	107,110
Benefit Payments	<u>(14,343)</u>
<b>Net Changes</b>	<u>296,048</u>
<b>Balance at 6/30/22</b>	<u><u>\$ 772,853</u></u>

Changes of assumptions and other inputs reflect a change in the discount rate from 2.21 percent in 2020 to 2.16 percent in 2021 due to a change in the Municipal Bond Rate.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.16 percent) or 1 percentage point higher (3.16 percent) than the current rate:

	<u>1% Decrease (1.16%)</u>	<u>Current Discount Rate (2.16%)</u>	<u>1% Increase (3.16%)</u>
Total OPEB liability	\$912,137	\$772,853	\$663,365

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$628,619	\$772,853	\$967,056

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the fiscal year ended June 30, 2022, the College recognized OPEB expense of \$72,665. At June 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 158,217	\$ -
Change of assumptions or other inputs	152,704	12,687
Transactions subsequent to the measurement date	20,352	-
<b>Total</b>	<b>\$ 331,273</b>	<b>\$ 12,687</b>

Of the total amount reported as deferred outflows of resources related to OPEB, \$20,352 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ 29,954
2024	29,954
2025	29,980
2026	32,465
2027	33,760
Thereafter	142,121
<b>Total</b>	<b>\$ 298,234</b>

**Net Pension Liability.** As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2022, the College's proportionate share of the net pension liabilities totaled \$12,451,211. Note 11. includes a complete discussion of defined benefit pension plans.

## **11. Retirement Plans – Defined Benefit Pension Plans**

### ***General Information about the Florida Retirement System (FRS)***

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees of State colleges. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The College's FRS and HIS pension expense totaled \$392,100 for the fiscal year ended June 30, 2022.

### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total



value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<b><u>Class, Initial Enrollment, and Retirement Age/Years of Service</u></b>	<b><u>% Value</u></b>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Senior Management Service Class</b>	<b>2.00</b>

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

*Contributions.* The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2021-22 fiscal year were:

<b><u>Class</u></b>	<b><u>Percent of Gross Salary</u></b>	
	<b><u>Employee</u></b>	<b><u>Employer (1)</u></b>
FRS, Regular	3.00	10.82
FRS, Senior Management Service	3.00	29.01
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	18.34
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the Plan totaled \$2,547,091 for the fiscal year ended June 30, 2022.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2022, the College reported a liability of \$4,187,609 for its proportionate share of the net pension liability. The net pension liability was measured as of

June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The College's proportionate share of the net pension liability was based on the College's 2020-21 fiscal year contributions relative to the total 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the College's proportionate share was 0.055429757 percent, which was an increase of 0.002746484 from its proportionate share measured as of June 30, 2020.

For the fiscal year ended June 30, 2022, the College recognized a negative pension expense of \$98,554. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 717,674	\$ -
Change of assumptions	2,865,013	-
Net difference between projected and actual earnings on FRS Plan investments	-	14,607,698
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	727,979	731,358
College FRS contributions subsequent to the measurement date	2,547,091	-
<b>Total</b>	<u>\$ 6,857,757</u>	<u>\$ 15,339,056</u>

The deferred outflows of resources totaling \$2,547,091, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ (2,034,459)
2024	(2,315,573)
2025	(2,999,387)
2026	(3,808,203)
2027	129,232
<b>Total</b>	<u>\$(11,028,390)</u>

*Actuarial Assumptions.* The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	6.80 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2021, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	2.1%	2.1%	1.1%
Fixed Income	20.0%	3.8%	3.7%	3.3%
Global Equity	54.2%	8.2%	6.7%	17.8%
Real Estate (Property)	10.3%	7.1%	6.2%	13.8%
Private Equity	10.8%	11.7%	8.5%	26.4%
Strategic Investments	3.7%	5.7%	5.4%	8.4%
<b>Total</b>	<u>100.0%</u>			
Assumed inflation - Mean			2.4%	1.2%

(1) As outlined in the Plan's investment policy.

**Discount Rate.** The discount rate used to measure the total pension liability was 6.80 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2021 valuation was unchanged from the previous valuation.

**Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 6.80 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.80 percent) or 1 percentage point higher (7.80 percent) than the current rate:

	<u>1% Decrease (5.80%)</u>	<u>Current Discount Rate (6.80%)</u>	<u>1% Increase (7.80%)</u>
College's proportionate share of the net pension liability	\$18,724,939	\$4,187,609	\$(7,964,925)

**Pension Plan Fiduciary Net Position.** Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

## **HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2022, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

*Contributions.* The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2022, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College's contributions to the HIS Plan totaled \$431,512 for the fiscal year ended June 30, 2022.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2022, the College reported a net pension liability of \$8,263,602 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020, and update procedures were used to determine the net pension liability as of June 30, 2021. The College's proportionate share of the net pension liability was based on the College's 2020-21 fiscal year contributions relative to the total 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the College's proportionate share was 0.067367214 percent, which was a decrease of 0.003977542 from its proportionate share measured as of June 30, 2020.

For the fiscal year ended June 30, 2022, the College recognized pension expense of \$490,654. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 276,521	\$ 3,461
Change of assumptions	649,334	340,481
Net difference between projected and actual earnings on HIS Plan investments	8,615	-
Changes in proportion and differences between College HIS contributions and proportionate share of HIS contributions	97,648	870,842
College contributions subsequent to the measurement date	431,512	-
<b>Total</b>	<b>\$ 1,463,630</b>	<b>\$ 1,214,784</b>

The deferred outflows of resources totaling \$431,512, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2023	\$ (7,271)
2024	(129,921)
2025	(53,230)
2026	32,237
2027	(8,132)
Thereafter	(16,349)
<b>Total</b>	<b>\$ (182,666)</b>

*Actuarial Assumptions.* The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	2.16 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

*Discount Rate.* The discount rate used to measure the total pension liability was 2.16 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate

selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2021 valuation was updated from 2.21 percent to 2.16 percent.

*Sensitivity of the College’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the College’s proportionate share of the net pension liability calculated using the discount rate of 2.16 percent, as well as what the College’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.16 percent) or 1 percentage point higher (3.16 percent) than the current rate:

	<b>1% Decrease (1.16%)</b>	<b>Current Discount Rate (2.16%)</b>	<b>1% Increase (3.16%)</b>
College’s proportionate share of the net pension liability	\$9,553,524	\$8,263,602	\$7,206,799

*Pension Plan Fiduciary Net Position.* Detailed information about the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

**12. Retirement Plans – Defined Contribution Pension Plans**

**FRS Investment Plan.** The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA’s annual financial statements and in the State’s Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2021-22 fiscal year were as follows:

<b><u>Class</u></b>	<b><u>Percent of Gross Compensation</u></b>
FRS, Regular	6.30
FRS, Senior Management Service	7.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2022, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College's Investment Plan pension expense totaled \$962,502 for the fiscal year ended June 30, 2022.

**State College System Optional Retirement Program.** Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes 5.15 percent of the participant's salary to the participant's account and 4.19 percent to cover the unfunded actuarial liability of the FRS pension plan, for a total of 9.34 percent, and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The College's contributions to the Program totaled \$63,467 and employee contributions totaled \$36,971 for the 2021-22 fiscal year.

**Senior Management Service Optional Annuity Program.** Section 121.055, Florida Statutes, created the Senior Management Service Optional Annuity Program (Annuity Program) as an optional retirement program for College employees who are members of the FRS Senior Management Service Class.

The Annuity Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. College employees

in eligible positions make an irrevocable election to participate in the Annuity Program in lieu of the Senior Management Service Class of FRS and purchase retirement and death benefits through contracts with participating provider companies. The College contributes 6.27 percent of the participant's salary to the participant's account and 20.80 percent to cover the unfunded actuarial liability of the FRS pension plan for a total of 27.07 percent, and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by salary reduction, an additional amount not to exceed the percentage contributed by the College. These contributions are invested in the companies selected by the employee to create a fund for the purchase of annuities at retirement.

There was one College participant during the 2021-22 fiscal year. The College's contributions to the Annuity Program totaled \$8,411 and employee contributions totaled \$3,314 for the 2021-22 fiscal year.

### 13. Construction Commitments

The College's major construction commitments at June 30, 2022, were as follows:

<u>Project Description</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Center for Advancement and Administrative Services			
Architect	\$ 407,346	\$ 289,972	\$ 117,374
Construction Manager	700,718	508,249	192,469
Additional Capitalized Expenditures	17,793	17,793	-
Master Plan Joint Use Complex Hernando County			
Architect	25,000	25,000	-
Additional Capitalized Expenditures	22,800	22,800	-
East Campus STEM Center for Student Success			
Architect	499,753	283,349	216,404
Construction Manager	20,474,899	-	20,474,899
Additional Capitalized Expenditures	20,815	20,815	-
West Campus Baseball Field			
Architect	20,420	16,326	4,094
Construction Manager	861,651	746,870	114,781
Additional Capitalized Expenditures	108,584	108,584	-
<b>Total</b>	<b>\$ 23,159,779</b>	<b>\$ 2,039,758</b>	<b>\$ 21,120,021</b>

### 14. Risk Management Programs

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and purchases excess insurance through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$100 million for property insurance. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile



liability, workers' compensation, health, life, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

## 15. Capital Credits

The College participates in a nonprofit electrical cooperative, the Withlacoochee River Electric Cooperative, Inc., established under Chapter 425, Florida Statutes. In accordance with this statute, revenues in excess of operating expenses, unless otherwise determined by a vote of membership, are distributed by the Cooperative on a pro rata basis to its members' accounts. Capital credits are distributed only after the Cooperative meets a certain margin of profit required by the Rural Electrification Administration. At June 30, 2022, the accumulated credits to the College's account were \$1,126,729.

## 16. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 17,155,134
Academic Support	8,895,097
Student Services	8,122,450
Institutional Support	12,099,526
Operation and Maintenance of Plant	12,274,836
Scholarships and Waivers	21,714,784
Auxiliary Enterprises	2,802,963
Depreciation	8,732,456
<b>Total Operating Expenses</b>	<b>\$ 91,797,246</b>

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## **OTHER REQUIRED SUPPLEMENTARY INFORMATION**

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### **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>Total OPEB Liability</b>					
Service cost	\$ 31,622	\$ 26,890	\$ 19,369	\$ 19,663	\$ 66,868
Interest	11,079	16,039	12,657	11,941	11,100
Difference between expected and actual experience	160,580	-	17,298	-	-
Changes of assumptions or other inputs	107,110	6,703	72,583	(10,465)	(19,942)
Benefit Payments	(14,343)	(8,323)	(26,670)	(32,330)	(58,026)
<b>Net change in total OPEB liability</b>	<b>296,048</b>	<b>41,309</b>	<b>95,237</b>	<b>(11,191)</b>	<b>-</b>
Total OPEB Liability - beginning	476,805	435,496	340,259	351,450	351,450
<b>Total OPEB Liability - ending</b>	<b>\$ 772,853</b>	<b>\$ 476,805</b>	<b>\$ 435,496</b>	<b>\$ 340,259</b>	<b>\$ 351,450</b>
Covered-Employee Payroll	\$ 23,301,778	\$ 21,758,476	\$ 21,758,476	\$ 29,424,883	\$ 23,539,654
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	<b>3.32%</b>	<b>2.19%</b>	<b>2.00%</b>	<b>1.16%</b>	<b>1.49%</b>

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
College's proportion of the FRS net pension liability	0.055429757%	0.052683273%	0.055713324%	0.055525118%
College's proportionate share of the FRS net pension liability	\$ 4,187,609	\$ 22,834,228	\$ 19,186,893	\$ 16,724,454
College's covered payroll (2)	\$ 26,032,046	\$ 26,333,977	\$ 26,524,075	\$ 25,681,996
College's proportionate share of the FRS net pension liability as a percentage of its covered payroll	16.09%	86.71%	72.34%	65.12%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	96.40%	78.85%	82.61%	84.26%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of College Contributions – Florida Retirement System Pension Plan**

	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>
Contractually required FRS contribution	\$ 2,547,091	\$ 2,388,243	\$ 1,992,556	\$ 1,954,421
FRS contributions in relation to the contractually required contribution	<u>(2,547,091)</u>	<u>(2,388,243)</u>	<u>(1,992,556)</u>	<u>(1,954,421)</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 29,034,257	\$ 26,032,046	\$ 26,333,977	\$ 26,524,075
FRS contributions as a percentage of covered payroll	8.77%	9.17%	7.57%	7.37%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.057836089%	0.059134887%	0.061694177%	0.057753781%	0.048670666%
\$ 17,107,527	\$ 14,931,605	\$ 7,968,630	\$ 3,523,830	\$ 8,378,388
\$ 26,336,408	\$ 26,407,053	\$ 25,914,778	\$ 23,635,469	\$ 21,039,301
64.96%	56.54%	30.75%	14.91%	39.82%
83.89%	84.88%	92.00%	96.09%	88.54%

<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 1,779,735	\$ 1,563,940	\$ 1,744,156	\$ 1,504,156	\$ 1,265,053
<u>(1,779,735)</u>	<u>(1,563,940)</u>	<u>(1,744,156)</u>	<u>(1,504,156)</u>	<u>(1,265,053)</u>
\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -
\$ 25,681,996	\$ 26,336,408	\$ 26,407,053	\$ 25,914,778	\$ 23,635,469
6.93%	5.94%	6.60%	5.80%	5.35%

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan**

	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>
College's proportion of the HIS net pension liability	0.067367214%	0.071344756%	0.074662721%	0.073283861%
College's proportionate share of the HIS net pension liability	\$ 8,263,602	\$ 8,711,079	\$ 8,354,011	\$ 7,756,446
College's covered payroll (2)	\$ 24,356,116	\$ 25,014,431	\$ 25,179,740	\$ 24,096,980
College's proportionate share of the HIS net pension liability as a percentage of its covered payroll	33.93%	34.82%	33.18%	32.19%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	3.56%	3.00%	2.63%	2.15%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

**Schedule of College Contributions – Health Insurance Subsidy Pension Plan**

	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>
Contractually required HIS contribution	\$ 431,512	\$ 422,366	\$ 437,144	\$ 440,300
HIS contributions in relation to the contractually required HIS contribution	<u>(431,512)</u>	<u>(422,366)</u>	<u>(437,144)</u>	<u>(440,300)</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 28,137,852	\$ 24,356,116	\$ 25,014,431	\$ 25,179,740
HIS contributions as a percentage of covered payroll	1.53%	1.73%	1.75%	1.75%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.077301096%	0.079220723%	0.079448582%	0.073779618%	0.066630531%
\$ 8,265,390	\$ 9,232,847	\$ 8,102,506	\$ 6,898,574	\$ 5,801,064
\$ 24,639,632	\$ 24,528,540	\$ 24,103,338	\$ 22,038,581	\$ 19,516,678
33.55%	37.64%	33.62%	31.30%	29.72%
1.64%	0.97%	0.50%	0.99%	1.78%

<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 426,321	\$ 400,723	\$ 354,702	\$ 303,702	\$ 252,744
(426,321)	(400,723)	(354,702)	(303,702)	(252,744)
\$ -	\$ -	\$ -	\$ -	\$ -
\$ 24,096,980	\$ 24,639,632	\$ 24,528,540	\$ 24,103,338	\$ 22,038,581
1.77%	1.63%	1.45%	1.26%	1.15%

**1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

*Changes of Assumptions.* The Municipal Bond Index Rate decreased from 2.21 percent to 2.16 percent, and medical trend and anticipated plan participation were updated.

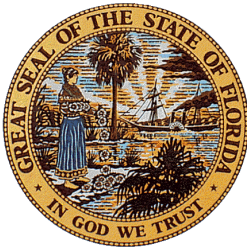
**2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* In 2021, the maximum amortization period was decreased to 20 years for all current and future amortization bases.

**3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* In 2021, the municipal rate used to determine total pension liability decreased from 2.21 percent to 2.16 percent.





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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Pasco-Hernando State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated March 13, 2023, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 13, 2023