# Financial Audit

## FLORIDA POLYTECHNIC UNIVERSITY

For the Fiscal Year Ended June 30, 2023



### **Board of Trustees and President**

During the 2022-23 fiscal year, Dr. Randy K. Avent served as President of Florida Polytechnic University and the following individuals served as Members of the Board of Trustees:

Clifford "Cliff" K. Otto, Chair

Beth Kigel, Vice Chair from 9-1-22

R. Mark Bostick, Vice Chair through 8-31-22

Dr. Ajeet Kaushik from 5-6-23 a

Dr. Narendra Kini

Dr. Laine Powell

Melia Rodriguez b

Lyn D. Stanfield

Robert W. Stork

Gary C. Wendt

Dr. Susan LeFrancois through 5-5-23 a Dr. David Williams from 11-9-22 c

- <sup>a</sup> Faculty Senate Chair.
- <sup>b</sup> Student Body President.
- <sup>c</sup> Trustee position vacant from 7-1-22 through 11-8-22.

Note: Two Trustee positions were vacant the entire period.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Pakeishia L. Johnson and the audit was supervised by Mark A. Arroyo, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at <a href="mailto:jaimehoelscher@aud.state.fl.us">jaimehoelscher@aud.state.fl.us</a> or by telephone at (850) 412-2868.

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### SUMMARY OF REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of Florida Polytechnic University (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

#### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

#### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinion. In doing so we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the University's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.
- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the University is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

## AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

#### INDEPENDENT AUDITOR'S REPORT

## Report on the Audit of the Financial Statements

## **Opinions**

We have audited the financial statements of Florida Polytechnic University, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of Florida Polytechnic University and of its discretely presented component unit as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the discretely presented component unit, which represent 100 percent of the transactions and account balances of the discretely presented component unit columns as of June 30, 2023. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based solely on the report of the other auditors.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical

requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Emphasis of Matter

As discussed in Note 2. to the financial statements, the University has elected to change its method of accounting for reporting scholarship allowances from the "Alternative Method" to the direct method for the 2022-23 fiscal year. This affects the comparability of amounts reported for the 2022-23 fiscal year with amounts reported for the 2021-22 fiscal year. Our opinion is not modified with respect to this matter.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is
  expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that MANAGEMENT'S DISCUSSION AND ANALYSIS, the Schedule of the University's Proportionate Share of the Total Other Postemployment Benefits Liability, Schedule of the University's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan. Schedule of University Contributions - Florida Retirement System Pension Plan. Schedule of the University's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan, Schedule of University Contributions - Health Insurance Subsidy Pension Plan, and Notes to Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 4, 2024, on our consideration of the Florida Polytechnic University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial

reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Florida Polytechnic University's internal control over financial reporting and compliance.

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida

March 4, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the University for the fiscal year ended June 30, 2023, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of University management. The MD&A contains financial activity of the University for the fiscal years ended June 30, 2023, and June 30, 2022.

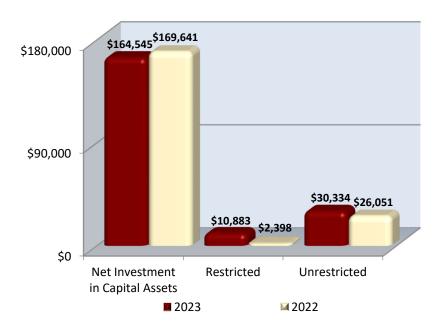
## FINANCIAL HIGHLIGHTS

The University's assets and deferred outflows of resources totaled \$318.5 million at June 30, 2023. This balance reflects a \$83.9 million, or 35.7 percent, increase as compared to the 2021-22 fiscal year, resulting from an increase in cash and investments on hand due from a \$76 million bond financing for the purchase of Florida Poly Housing Phase II and the construction of Housing Phase III. While assets and deferred outflows of resources grew, liabilities and deferred inflows of resources increased by \$76.2 million, or 208.5 percent, totaling \$112.8 million at June 30, 2023, resulting from a new revenue bond funding of \$76 million. As a result, the University's net position increased by \$7.7 million, resulting in a year-end balance of \$205.8 million.

The University's operating revenues totaled \$10.9 million for the 2022-23 fiscal year, representing a 46.7 percent increase compared to the 2021-22 fiscal year due mainly to a change in accounting method for recording student tuition, net of scholarship allowance. This increased net tuition by \$2.1 million, or 130.1 percent. Operating expenses totaled \$67.9 million for the 2022-23 fiscal year, representing an increase of 11 percent as compared to the 2021-22 fiscal year due mainly to increases in salary and benefits by \$2.6 million, or 9.1 percent and scholarships by \$1.3 million, or 13 percent.

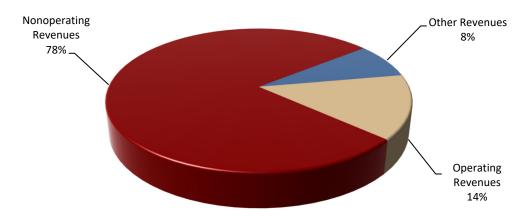
Net position represents the residual interest in the University's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The University's comparative total net position by category for the fiscal years ended June 30, 2023, and June 30, 2022, is shown in the following graph:

Net Position (In Thousands)



The following chart provides a graphical presentation of University revenues by category for the 2022-23 fiscal year:





## **OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to the Governmental Accounting Standards Board (GASB) Statement No. 35, the University's financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the University and its component unit. Based on the application of the criteria for determining component units, the Florida Polytechnic University Foundation,

Inc. (Foundation) is included within the University reporting entity as a discretely presented component unit.

Information regarding the Foundation's separately issued financial statements is presented in the notes to financial statements. This MD&A focuses on the University, excluding the discretely presented component unit.

## **The Statement of Net Position**

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the University, using the accrual basis of accounting, and presents the financial position of the University at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the University's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the University's financial condition.

The following summarizes the University's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

# Condensed Statement of Net Position at June 30 (In Thousands)

	2023	2022
Assets		
Current Assets	\$ 55,952	\$ 46,159
Capital Assets, Net	204,284	173,463
Other Noncurrent Assets	49,257	5,208
Total Assets	309,493	224,830
Deferred Outflows of Resources	9,043	9,821
Liabilities		
Current Liabilities	4,961	5,936
Noncurrent Liabilities	97,773	14,964
Total Liabilities	102,734	20,900
Deferred Inflows of Resources	10,040	15,661
Net Position		
Net Investment in Capital Assets	164,545	169,641
Restricted	10,883	2,398
Unrestricted	30,334	26,051
Total Net Position	\$ 205,762	\$ 198,090

The University's statement of net position changes were the result of the following factors:

 Current assets increased \$9.8 million with \$7.1 million due from deferred maintenance and Public Education Capital Outlay funding and an increase in cash from additional State appropriations received that have not yet been spent.

- Capital assets increased \$30.8 million due to the purchase of Florida Poly Housing Phase II for \$26.6 million and the current construction in progress of Housing Phase III of \$6.5 million offset by additions to accumulated depreciation.
- Other noncurrent assets increased \$44 million from restricted investments of \$41.8 million for the construction of Florida Poly Housing Phase III and \$2.5 million for prepaid charges of the 2023 revenue bond funding.

## The Statement of Revenues, Expenses, and Changes in Net Position

The statement of revenues, expenses, and changes in net position presents the University's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the University's activity for the 2022-23 and 2021-22 fiscal years:

## Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years

(In Thousands)

	2	2022-23	2	2021-22
Operating Revenues Less, Operating Expenses	\$	10,868 67,858	\$	7,407 61,119
Operating Loss Net Nonoperating Revenues		(56,990) 58,671		(53,712) 54,457
Income Before Other Revenues Other Revenues		1,681 5,991		745 12,231
Net Increase In Net Position		7,672		12,976
Net Position, Beginning of Year		198,090		185,114
Net Position, End of Year	\$	205,762	\$	198,090

## **Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues by source that were used to fund operating activities for the 2022-23 and 2021-22 fiscal years:

## Operating Revenues For the Fiscal Years (In Thousands)

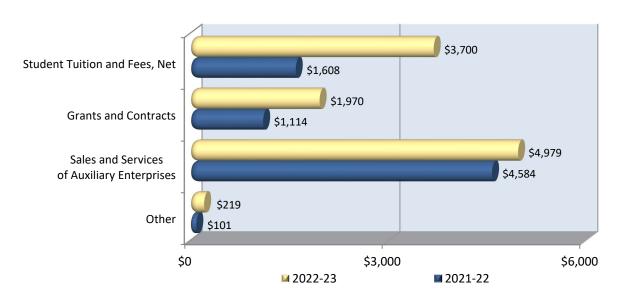
2022 22

2024 22

	2022-23		2021-22	
Student Tuition and Fees, Net Grants and Contracts Sales and Services of Auxiliary Enterprises Other	\$	3,700 1,970 4,979 219	\$	1,608 1,114 4,584 101
Total Operating Revenues	\$	10,868	\$	7,407

The following chart presents the University's operating revenues for the 2022-23 and 2021-22 fiscal years:

# Operating Revenues (In Thousands)



University operating revenue changes were mainly the result of increased student tuition and fees, net, due to a change in accounting method for determining scholarship allowance from the "alternate method" to the direct method. This change more accurately reflects how well the University is meeting its mission to provide access to education and provides a representative comparability across educational institutions.

## **Operating Expenses**

Expenses are categorized as operating or nonoperating. The majority of the University's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The University has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2022-23 and 2021-22 fiscal years:

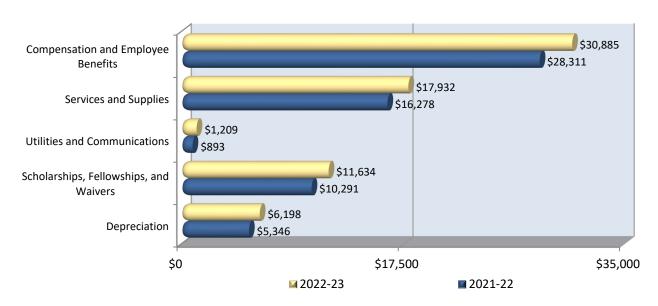
## Operating Expenses For the Fiscal Years

(In Thousands)

	2022-23	2021-22
Compensation and Employee Benefits Services and Supplies Utilities and Communications Scholarships, Fellowships, and Waivers Depreciation	\$ 30,885 17,932 1,209 11,634 6,198	\$ 28,311 16,278 893 10,291 5,346
Total Operating Expenses	\$ 67,858	\$ 61,119

The following chart presents the University's operating expenses for the 2022-23 and 2021-22 fiscal years:

# Operating Expenses (In Thousands)



Operating expenses increased mainly due to an increase in salaries and benefits for University faculty and staff.

## **Nonoperating Revenues and Expenses**

Certain revenue sources that the University relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the University's nonoperating revenues and expenses for the 2022-23 and 2021-22 fiscal years:

## Nonoperating Revenues (Expenses) For the Fiscal Years

(In Thousands)

	2022-23	2021-22
State Noncapital Appropriations Federal and State Student Financial Aid Investment Income	\$ 45,174 10,672 1,202	\$ 42,752 10,160 299
Net Other Nonoperating Revenues Unrealized Gain (Loss) on Investments Interest on Capital Asset-Related Debt	1,306 687 (370)	2,936 (1,672) (18)
Net Nonoperating Revenues	\$ 58,671	\$ 54,457

Changes in net nonoperating revenues were the result of the following:

- State noncapital appropriations increased due to receiving an additional \$5 million in operational enhancement funding while trending downward \$2.1 million in performance-based funding.
- Investment income increased due to bond financing funds available for construction in progress.
- Net other nonoperating revenues included \$1 million from the Higher Education Emergency Relief Fund.

## **Other Revenues**

This category is composed of State capital appropriations. The following summarizes the University's other revenues for the 2022-23 and 2021-22 fiscal years:

## Other Revenues For the Fiscal Years

(In Thousands)

	2022-23	2021-22
State Capital Appropriations	\$ 5,991	\$ 12,231

State capital appropriations decreased for the final funds received for the Barnett Applied Research Center completion.

## The Statement of Cash Flows

The statement of cash flows provides information about the University's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the University's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the University. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes cash flows for the 2022-23 and 2021-22 fiscal years:

## Condensed Statement of Cash Flows For the Fiscal Years

(In Thousands)

	2022-23	2021-22
Cash Provided (Used) by:		
Operating Activities	\$ (48,611)	\$ (47,461)
Noncapital Financing Activities	57,209	55,848
Capital and Related Financing Activities	37,972	(2,908)
Investing Activities	(46, 135)	(6,021)
Net Increase (Decrease) in Cash and Cash Equivalents Cash and Cash Equivalents, Beginning of Year	435 508	(542) 1,050
Cash and Cash Equivalents, End of Year	\$ 943	\$ 508

Major sources of funds came from State noncapital appropriations (\$45.2 million), Federal and State student financial aid (\$10.7 million), sales and services of auxiliary enterprises (\$5 million), net student tuition and fees (\$3.7 million), State capital appropriations (\$2.6 million), Federal Direct Loan Program receipts (\$2.5 million), and grants and contracts (\$2.3 million). Major uses of funds were for payments to and on behalf of employees (\$29.8 million), payments to suppliers for goods and services (\$18.6 million), payments to students for scholarships and fellowships (\$11.6 million), and disbursements to students for the Federal Direct Loan Program (\$2.5 million).

CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS, AND DEBT ADMINISTRATION

#### **Capital Assets**

At June 30, 2023, the University had \$251.7 million in capital assets, less accumulated depreciation of \$47.4 million, for net capital assets of \$204.3 million. Depreciation charges for the current fiscal year totaled \$6.2 million. The following table summarizes the University's capital assets, net of accumulated depreciation, at June 30:

## Capital Assets, Net at June 30 (In Thousands)

	2023	2022
Land	\$ 18,156	\$ 18,156
Construction in Progress	8,966	1,182
Buildings	148,764	123,925
Infrastructure and Other Improvements	24,188	25,794
Furniture and Equipment	2,626	2,036
Lease Assets	86	257
Other Capital Assets	1,498	2,113
Capital Assets, Net	\$204,284	\$173,463

Additional information about the University's capital assets is presented in the notes to financial statements.

## **Capital Expenses and Commitments**

Major capital expenses through June 30, 2023, were incurred on the following projects: Housing 3 Building, Gary C. Wendt Engineering Building, Public Safety Building, and the Reclaimed Water Project. The University's construction commitments at June 30, 2023, are as follows:

	Amount (In Thousands)		
Total Committed Completed to Date	\$	62,086 8,966	
Balance Committed	\$	53,120	

Additional information about the University's construction commitments is presented in the notes to financial statements.

## **Debt Administration**

As of June 30, 2023, the University had \$77.4 million in outstanding capital improvement debt payable and leases payable, representing an increase of \$77.1 million, from the prior fiscal year. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30:

## Long-Term Debt at June 30 (In Thousands)

	2023	2	022
Capital Improvement Debt Payable Leases Payable	\$ 77,209 168	\$	310
Total	\$ 77,377	\$	310

Additional information about the University's long-term debt is presented in the notes to financial statements.

## ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The University's economic condition is closely tied to that of the State of Florida. In the 2023-24 fiscal year, the University received an additional \$5 million in operational enhancement funds and \$12.5 million for specific recruitment and retention efforts for which there is a 5-year plan. In the 2022-23 fiscal year, the University secured a 30-year, \$76 million capital improvement debt funding to purchase Florida Poly Housing Phase II and to construct the Housing Phase III project. Phase II housing is occupied to capacity and strategic initiatives are in place to continue our upward trend of increasing enrollment after another record-breaking enrollment year. Phase III housing is scheduled to be available in the Fall 2024 Semester. President Randy Avent announced his retirement effective July 2024, and a President search is underway.

## REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplemental information, and financial statements and notes thereto, or requests for additional financial information should be addressed to Penelope Farley, Assistant Vice President & University Controller, Florida Polytechnic University, 4700 Research Way, Lakeland, Florida 33805-8531.

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## FLORIDA POLYTECHNIC UNIVERSITY A Component Unit of the State of Florida Statement of Net Position

June 30, 2023

3 33, 2023		
	University	Component Unit
ASSETS		
Current Assets:		
Cash and Cash Equivalents	\$ 942,759	\$ 160,669
Restricted Cash and Cash Equivalents	-	729,710
Investments	45,864,953	86,915
Accounts Receivable, Net	88,986	-
Contributions Receivable, Net	-	941,603
Interest Receivable	314,473	-
Contracts and Grants Receivable	466,671	-
Due from State	7,136,495	-
Due from Component Unit	38,506	-
Lease Receivable	255,822	-
Other Current Assets	843,411	
Total Current Assets	55,952,076	1,918,897
Noncurrent Assets:		
Restricted Investments	43,079,506	7,112,607
Contributions Receivable, Net	-	4,620,966
Lease Receivable	3,632,942	-
Depreciable Capital Assets, Net	177,162,180	-
Nondepreciable Capital Assets	27,122,221	-
Other Noncurrent Assets	2,544,849	
Total Noncurrent Assets	253,541,698	11,733,573
Total Assets	309,493,774	13,652,470
DEFERRED OUTFLOWS OF RESOURCES		
Other Postemployment Benefits	4,265,285	-
Pensions	4,777,331	
Total Deferred Outflows of Resources	9,042,616	-
LIABILITIES		
Current Liabilities:		
Accounts Payable	1,078,260	752
Construction Contracts Payable	1,793,941	-
Salary and Wages Payable	1,115,265	-
Deposits Payable	169,357	-
Due to State	67	-
Due to University	-	38,506
Unearned Revenue	380,585	-
Other Current Liabilities	-	2,250,000
Long-Term Liabilities - Current Portion:		
Leases Payable	122,121	-
Compensated Absences Payable	155,545	-
Other Postemployment Benefits Payable	145,948	
Total Current Liabilities	4,961,089	2,289,258

	University	Component Unit
LIABILITIES (Continued)		
Noncurrent Liabilities:		
Capital Improvement Debt Payable	77,209,215	-
Leases Payable	45,768	-
Compensated Absences Payable Other Postemployment Benefits Payable	1,399,903 5,655,123	-
Net Pension Liability	13,463,645	-
Total Noncurrent Liabilities	97,773,654	
Total Noncurrent Liabilities	91,113,034	
Total Liabilities	102,734,743	2,289,258
DEFERRED INFLOWS OF RESOURCES		
Other Postemployment Benefits	4,831,201	-
Pensions	1,320,172	-
Lease Receivable	3,888,764	
Total Deferred Inflows of Resources	10,040,137	
NET POSITION		
Net Investment in Capital Assets	164,544,749	-
Restricted for Nonexpendable:		
Endowment	-	3,859,611
Restricted for Expendable:		
Debt Service	6,401,216	-
Grants and Loans	920,229	-
Capital Projects Other	3,561,512	1,697,705
Unrestricted	30,333,804	4,327,077 1,478,819
TOTAL NET POSITION	\$ 205,761,510	\$ 11,363,212

The accompanying notes to financial statements are an integral part of this statement.

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Report No. 2024-146 March 2024

# FLORIDA POLYTECHNIC UNIVERSITY A Component Unit of the State of Florida Statement of Revenues, Expenses, and Changes in Net Position

## For the Fiscal Year Ended June 30, 2023

		University	Component Unit
REVENUES			
Operating Revenues:			
Student Tuition and Fees, Net of Scholarship			
Allowances of \$5,438,516	\$	3,699,955	\$ -
Federal Grants and Contracts		1,224,410	-
State and Local Grants and Contracts		376,158	-
Nongovernmental Grants and Contracts		369,753	-
Sales and Services of Auxiliary Enterprises		4,978,979	-
Contributions, Net		-	5,464,458
Other Operating Revenues		218,884	276,800
Total Operating Revenues		10,868,139	5,741,258
EXPENSES			
Operating Expenses:			
Compensation and Employee Benefits		30,885,490	-
Services and Supplies		17,932,390	928,369
Utilities and Communications		1,208,454	-
Scholarships, Fellowships, and Waivers		11,634,097	281,683
Depreciation		6,197,894	-
Other Operating Expenses			199,065
Total Operating Expenses	_	67,858,325	1,409,117
Operating Income (Loss)		(56,990,186)	4,332,141
NONOPERATING REVENUES (EXPENSES)			
State Noncapital Appropriations		45,173,904	-
Federal and State Student Financial Aid		10,671,916	-
Investment Income (Loss)		1,202,308	(12,654)
Other Nonoperating Revenues		1,362,909	-
Unrealized Gain on Investment		687,461	698,775
Interest on Capital Asset-Related Debt		(370, 198)	-
Other Nonoperating Expenses		(57,431)	
Net Nonoperating Revenues		58,670,869	686,121
Income Before Other Revenues		1,680,683	5,018,262
State Capital Appropriations		5,990,567	
Increase in Net Position		7,671,250	5,018,262
Net Position, Beginning of Year		198,090,260	6,344,950
Net Position, End of Year	\$	205,761,510	\$ 11,363,212

The accompanying notes to financial statements are an integral part of this statement.

## FLORIDA POLYTECHNIC UNIVERSITY A Component Unit of the State of Florida Statement of Cash Flows

## For the Fiscal Year Ended June 30, 2023

	University
CASH FLOWS FROM OPERATING ACTIVITIES	
Student Tuition and Fees, Net	\$ 3,699,955
Grants and Contracts	2,328,067
Sales and Services of Auxiliary Enterprises	4,978,979
Payments to Employees	(29,770,329)
Payments to Suppliers for Goods and Services	(18,564,807)
Payments to Students for Scholarships and Fellowships	(11,634,097)
Other Operating Receipts	351,665
Net Cash Used by Operating Activities	(48,610,567)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State Noncapital Appropriations	45,173,904
Federal and State Student Financial Aid	10,671,916
Federal Direct Loan Program Receipts	2,484,092
Federal Direct Loan Program Disbursements	(2,484,092)
Other Nonoperating Receipts	1,362,909
Net Cash Provided by Noncapital Financing Activities	57,208,729
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Proceeds from Capital Debt and Leases	74,664,366
State Capital Appropriations	2,557,086
Purchase or Construction of Capital Assets	(38,737,166)
Principal Paid on Capital Debt and Leases	(142,064)
Interest Paid on Capital Debt and Leases	(370,198)
Net Cash Provided by Capital and Related Financing Activities	37,972,024
CASH FLOWS FROM INVESTING ACTIVITIES	
Proceeds from Sales and Maturities of Investments	75,730,261
Purchases of Investments	(122,734,953)
Investment Income	869,225
Net Cash Used by Investing Activities	(46,135,467)
Net Increase in Cash and Cash Equivalents	434,719
Cash and Cash Equivalents, Beginning of Year	508,040
Cash and Cash Equivalents, End of Year	\$ 942,759

		University
RECONCILIATION OF OPERATING LOSS		
TO NET CASH USED BY OPERATING ACTIVITIES		
Operating Loss	\$	(56,990,186)
Adjustments to Reconcile Operating Loss		
to Net Cash Used by Operating Activities:		
Depreciation Expense		6,197,894
Changes in Assets, Liabilities, Deferred Outflows of Resources,		
and Deferred Inflows of Resources:		
Receivables, Net		312,791
Due From Component Unit		(32,101)
Other Assets		26,881
Accounts Payable		582,609
Salaries and Wages Payable		49,523
Deposits Payable		(1,459)
Compensated Absences Payable		59,596
Unearned Revenue		179,195
Other Liabilities		(1,352)
Other Postemployment Benefits Payable		(2,284,578)
Net Pension Liability		7,901,676
Deferred Outflows of Resources Related to Other Postemployment Benefits		1,275,211
Deferred Inflows of Resources Related to Other Postemployment Benefits		1,650,518
Deferred Outflows of Resources Related to Pensions		(497,081)
Deferred Inflows of Resources Related to Pensions		(7,039,704)
NET CASH USED BY OPERATING ACTIVITIES	\$	(48,610,567)
SUPPLEMENTAL DISCLOSURE OF NONCASH INVESTING AND CAPITAL FINANCING ACTIVITIES		
Unrealized gains on investments were recognized as an increase to investment income on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$	687,461
The University recorded lease assets and leases payable which were recognized	~	33.,.31
on the statement of net position but are not cash transactions for the statement of cash flows.	\$	(240,747)

The accompanying notes to financial statements are an integral part of this statement.

## 1. Summary of Significant Accounting Policies

Reporting Entity. The University is a separate public instrumentality that is part of the State university system of public universities, which is under the general direction and control of the Florida Board of Governors. The University is directly governed by a Board of Trustees (Trustees) consisting of 13 members. The Governor appoints 6 citizen members and the Board of Governors appoints 5 citizen members. These members are confirmed by the Florida Senate and serve staggered terms of 5 years. The chair of the faculty senate and the president of the student body of the University are also members. The Board of Governors establishes the powers and duties of the Trustees. The Trustees are responsible for setting policies for the University, which provide governance in accordance with State law and Board of Governors' Regulations, and selecting the University President. The University President serves as the executive officer and the corporate secretary of the Trustees and is responsible for administering the policies prescribed by the Trustees.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) Codification of Governmental Accounting and Financial Reporting Standards, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the primary government's financial statements to be misleading. Based on the application of these criteria, the University is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

<u>Discretely Presented Component Unit</u>. Based on the application of the criteria for determining component units, the Florida Polytechnic University Foundation, Inc. (Foundation), a legally separate entity, is included within the University's reporting entity as a discretely presented component unit and is governed by a separate board. Florida Statutes authorize these organizations to receive, hold, invest, and administer property and to make expenditures to or for the benefit of the University. The Foundation solicits, collects, manages, and directs contributions to various academic departments and programs of the University, and assists the University in fundraising and public relations.

An annual audit of each organization's financial statements is conducted by independent certified public accountants. Additional information on the Foundation, including copies of audit reports, is available by contacting the University Controller.

<u>Basis of Presentation</u>. The University's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the University with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public universities various reporting options. The University has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

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- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

Measurement Focus and Basis of Accounting. Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources, are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The University's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The University follows GASB standards of accounting and financial reporting.

The University's discretely presented component unit use the economic resources measurement focus and the accrual basis of accounting, and follows GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been eliminated from revenues and expenses for reporting purposes.

The University's principal operating activities consist of instruction, research, and public service. Operating revenues and expenses generally include all fiscal transactions directly related to these activities as well as administration, operation and maintenance of capital assets, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, investment income, and unrealized gain on investments. Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the University's policy to first apply the restricted resources to such programs, followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the University and the amount that is actually paid by the student or the third-party making payment on behalf of the student. To the extent that University resources are used to pay student charges, scholarship allowances are offset against tuition and fee revenue.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting.

<u>Cash and Cash Equivalents</u>. Cash and cash equivalents consist of cash on hand and cash in demand accounts. University cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by the Federal Deposit Insurance Corporation, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets, are classified as restricted.

<u>Capital Assets</u>. University capital assets consist of land, construction in progress, buildings, infrastructure and other improvements, furniture and equipment, library resources, lease assets, and other capital assets. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The University has a capitalization threshold of \$5,000 for tangible personal property, \$100,000 for infrastructure and other improvements, and \$250,000 for building improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings 20 to 50 years
- Infrastructure and Other Improvements 15 to 30 years
- Furniture and Equipment 3 to 15 years
- Library Resources 10 years
- Lease Assets 3 to 5 years
- Other Capital Assets 10 years

**Noncurrent Liabilities**. Noncurrent liabilities include capital improvement debt payable, leases payable, compensated absences payable, other postemployment benefits payable, and net pension liabilities that are not scheduled to be paid within the next fiscal year. Bonds payable is reported net of unamortized premium or discount. The University amortizes debt premiums and discounts over the life of the debt using the straight-line method.

<u>Pensions</u>. For purposes of measuring the net pension liabilities, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

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## 2. Reporting Change

In prior fiscal years, the University reported scholarship allowances using the "Alternate Method," as prescribed in NACUBO Advisory Report 2000-05, for calculating the amount of financial aid reported as a reduction of revenue and the amount of financial aid reported as an expenses. Because the University specifically attributes waivers to the net tuition calculation in its business process, the direct method provides a better valuation of scholarship allowance. Accordingly, for the 2022-23 fiscal year, the University discontinued using the alternate method and began using the direct method. There was no effect to beginning net position.

#### 3. Investments

Section 1011.42(5), Florida Statutes, authorizes universities to invest funds with the State Treasury and State Board of Administration (SBA) and requires that universities comply with the statutory requirements governing investment of public funds by local governments. Accordingly, universities are subject to the requirements of Chapter 218, Part IV, Florida Statutes. The Board of Trustees has adopted a written investment policy providing that surplus funds of the University shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Pursuant to Section 218.415(16), Florida Statutes, the University is authorized to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open end or closed end management type investment companies; and other investments approved by the Board of Trustees as authorized by law.

Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

The University categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

The University's investments at June 30, 2023, are reported as follows:

		Fair Value Measurements Using					
Investments by fair value level	Amount	N	ioted Prices in Active Markets for ntical Assets (Level 1)	OI	gnificant Other oservable Inputs Level 2)		Significant nobservable Inputs (Level 3)
External Investment Pool: State Treasury Special Purpose Investment Account SBA Debt Service Accounts	\$ 45,864,953 6,401,216	\$	- 6,401,216	\$	-	\$	45,864,953 <u>-</u>
Total investments by fair value level	\$ 52,266,169	\$	6,401,216	\$	_	\$	45,864,953
Investments at amortized cost							
SBA Florida Prime	36,678,290						
Total Investments	\$ 88,944,459						

## **External Investment Pools**.

The University reported investments at fair value totaling \$45,864,953 at June 30, 2023, in the State Treasury Special Purpose Investment Account (SPIA) investment pool, representing ownership of a share of the pool, not the underlying securities.

Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of AA-f by Standard & Poor's, had an effective duration of 3.02 years, and fair value factor of 0.9667 at June 30, 2023. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balances. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The University relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury investment pool are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

At June 30, 2023, the University reported investments totaling \$36,678,290 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The University's investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAm by Standard & Poor's and had a weighted-average days to maturity (WAM) of 37 days as of June 30, 2023. A portfolio's WAM reflects the average maturity in days, based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at amortized cost.

Section 218.409(8)(a), Florida Statutes, provides that "the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2023, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

## State Board of Administration Debt Service Accounts.

The University reported investments totaling \$6,401,216 at June 30, 2023, in the SBA Debt Service Accounts. These investments are used to make debt service payments on bonds issued by the State Board of Education for the benefit of the University. The University's investments consist of United States Treasury securities, with maturity dates of 6 months or less, and are reported at fair value. The University relies on policies developed by the SBA for managing interest rate risk and credit risk for these accounts. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

## **Component Unit Investments.**

The University discretely presented component unit's investments at June 30, 2023, are reported at fair value as follows:

		Fair Value Measurements Using						
Investments by fair value level	Amount	Quoted Prices in Active Markets for Identical Assets (Level 1)			Significant Other Observable Inputs (Level 2)		Significant Unobservable Inputs (Level 3)	
Mutual Funds: Bonds Equity	\$ 2,487,521 4,712,001	\$	2,487,521 4,712,001	\$	-	\$	-	
Total investments by fair value level	\$ 7,199,522	\$	7,199,522	\$	-	\$	-	

## 4. Receivables

Accounts, Interest, and Contracts and Grants Receivables. Accounts, interest, and contracts and grants receivable represent amounts for student tuition and fees, contract and grant reimbursements due from third parties, various sales and services provided to students and third parties, and interest accrued on investments. As of June 30, 2023, the University reported the following amounts as accounts, interest, and contracts and grants receivable:

Description	 Amount
Student Tuition and Fees, Net Interest Contracts and Grants	\$ 88,986 314,473 466,671
Total Receivables, Net	\$ 870,130

<u>Lease Receivable</u>. Lease receivable represents a 30-year lease of educational spectrum bandwidth. Current annual lease payments are \$280,440 and rise \$68,400 every 5 calendar years. Lease revenue and interest revenue totaling \$255,822 and \$24,618, respectively, were received during the 2022-23 fiscal year. Future annual lease payments expected to be received as of June 30, 2023, are as follows:

Fiscal Year Ending June 30	Interest Rates	Principal		incipal Interest		 Total
2024	3.11%	\$	255,822	\$	24,618	\$ 280,440
2025	3.58%		273,381		41,259	314,640
2026	3.58%		263,942		50,698	314,640
2027	3.58%		254,828		59,812	314,640
2028	3.58%		246,028		68,612	314,640
2029-2033	3.58% - 4.11%		1,267,838		613,162	1,881,000
2034-2038	4.11% - 4.73%		1,130,441		1,092,559	2,223,000
2039	4.73%		196,484		254,957	451,441
Total Minimum Lease Payments		\$	3,888,764	\$	2,205,677	\$ 6,094,441

<u>Allowance for Doubtful Receivables</u>. Allowances for doubtful accounts is reported based on management's best estimate as of fiscal year end considering type, age, collection history, and other factors considered appropriate. Accounts receivable are reported net of allowances of \$14,937 at June 30, 2023.

No allowance has been accrued for investment interest receivable, lease receivable, and contracts and grants receivable. University management considers these to be fully collectible.

#### 5. Due From State

The amount due from State consists of \$7,136,495 of deferred maintenance funds and Public Education Capital Outlay due from the State to the University for maintenance and construction of University facilities.

## 6. Due From Component Unit

The amount due from component unit consists of amounts owed to the University by the Foundation pursuant to an agreement to support the University's operations.

## 7. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2023, is shown in the following table:

Description		eginning Balance	 Additions	Reductions	Ending Balance
Nondepreciable Capital Assets: Land Construction in Progress	\$	18,156,039 1,181,627	\$ 9,101,112	\$ - 1,316,557	\$ 18,156,039 8,966,182
Total Nondepreciable Capital Assets	\$	19,337,666	\$ 9,101,112	\$1,316,557	\$ 27,122,221
Depreciable Capital Assets: Buildings Infrastructure and Other Improvements Furniture and Equipment Library Resources Lease Assets Other Capital Assets		40,431,395 38,646,106 9,669,116 16,358 437,160 6,428,163	\$ 27,892,318 - 1,342,274 - - -	\$ - - - 240,747	\$ 168,323,713 38,646,106 11,011,390 16,358 196,413 6,428,163
Total Depreciable Capital Assets	19	95,628,298	 29,234,592	240,747	224,622,143
Less, Accumulated Depreciation: Buildings Infrastructure and Other Improvements Furniture and Equipment Library Resources Lease Assets Other Capital Assets  Total Accumulated Depreciation		16,506,218 12,851,612 7,633,406 16,202 180,398 4,314,980 41,502,816	 3,053,012 1,606,742 751,776 60 170,923 615,381 6,197,894	240,747 ———————————————————————————————————	19,559,230 14,458,354 8,385,182 16,262 110,574 4,930,361 47,459,963
Total Depreciable Capital Assets, Net	\$ 1	54,125,482	\$ 23,036,698	\$ -	\$ 177,162,180

## 8. Unearned Revenue

Unearned revenue at June 30, 2023, includes prepaid contracts and student tuition and fees received prior to fiscal year end related to subsequent accounting periods. As of June 30, 2023, the University reported the following amounts as unearned revenue:

Description	 Amount					
Contracts and Grants Student Tuition and Fees	\$ 124,062 256,523					
Total Unearned Revenue	\$ 380,585					

## 9. Long-Term Liabilities

Long-term liabilities of the University at June 30, 2023, capital improvement debt payable, leases payable, compensated absences payable, other postemployment benefits payable, and net pension liability. Long-term liabilities activity for the fiscal year ended June 30, 2023, is shown in the following table:

Description	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Capital Improvement Debt Payable	\$ -	\$77,209,215	\$ -	\$77,209,215	\$ -
Leases Payable	309,953	-	142,064	167,889	122,121
Compensated Absences Payable	1,495,852	1,529,272	1,469,676	1,555,448	155,545
Other Postemployment					
Benefits Payable	8,085,649	641,152	2,925,730	5,801,071	145,948
Net Pension Liability	5,561,969	13,502,098	5,600,422	13,463,645	-
Total Long-Term Liabilities	\$15,453,423	\$92,881,737	\$10,137,892	\$98,197,268	\$ 423,614

<u>Capital Improvement Debt Payable</u>. The University had the following capital improvement debt payable outstanding at June 30, 2023:

Capital Improvement Debt Type and Series	Amount of Original Debt	Amount Outstanding (1)	Interest Rates (Percent)	Maturity Date To
Student Housing Debt: 2023A Student Housing	\$77,209,215	\$77,209,215	4.25 to 7.00	2053

<sup>(1)</sup> Amount outstanding includes unamortized discounts and premiums.

The University has pledged a portion of future housing rental revenues to repay \$77,209,215 in capital improvement revenue bonds issued by the Florida Board of Governors on behalf of the University. Proceeds from the bonds provided financing to purchase student housing facilities, Phase II, and to construct student housing facilities, Phase III. The bonds are payable solely from student housing rental income through 2053. The University has committed to appropriate each year from the housing rental income amounts sufficient to cover the principal and interest requirements on the debt. The total principal and interest remaining on the debt is \$145,080,373. Interest paid for the current year totaled \$925,348 paid from sinking fund reserves of which \$555,150 has been offset and capitalized against interest earned during the construction phase of student housing facilities, Phase III.

On March 30, 2023, the Florida Board of Governors issued \$76,000,000 of Florida Polytechnic Dormitory Revenue Bonds, Series 2023A, with a net premium of \$2,374,753. The bonds will mature on July 1, 2053, and carry coupons ranging from 4.25 percent to 7 percent. Proceeds from these bonds were used to finance the acquisition of student housing facilities, Phase II and the design and construction of student housing facilities, Phase III. Securities are placed in the 2023A Project Construction Fund and used, together with estimated investment earning thereon in the amount of \$654,817 to pay cost of the project.

Annual requirements to amortize all capital improvement debt outstanding as of June 30, 2023, are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total	
2024	\$ -	\$ 3,660,719	\$ 3,660,719	
	Ψ -	, , , , , ,	, , , , , ,	
2025	-	3,660,719	3,660,719	
2026	1,215,000	3,660,719	4,875,719	
2027	1,305,000	3,575,669	4,880,669	
2028	1,395,000	3,484,319	4,879,319	
2029-2033	8,460,000	15,918,844	24,378,844	
2034-2038	11,125,000	13,263,094	24,388,094	
2039-2043	13,885,000	10,490,644	24,375,644	
2044-2048	17,205,000	7,181,706	24,386,706	
2049-2053	21,410,000	2,974,725	24,384,725	
Subtotal	76,000,000	67,871,158	143,871,158	
Unamortized Premiums, Net	1,209,215		1,209,215	
Total	\$ 77,209,215	\$ 67,871,158	\$ 145,080,373	

<u>Leases Payable</u>. Technology equipment in the amount of \$196,413 and vehicles in the amount of \$146,887 are being acquired under lease agreements. The imputed interest rate is 4 percent for technology equipment and the stated interest rates range from 5.45 to 6.70 percent for vehicles. Future minimum payments under the capital lease agreements and the present value of the minimum payments as of June 30, 2023, are as follows:

Fiscal Year Ending June 30	 Total		Principal		Interest	
2024 2025	\$ 125,902 41,295	\$	122,121 40.199	\$	3,781 1,096	
2026	 5,694		5,569		125	
Total Minimum Lease Payments	\$ 172,891	\$	167,889	\$	5,002	

Compensated Absences Payable. Employees earn the right to be compensated during absences for annual leave (vacation) and sick leave earned pursuant to Board of Governors' Regulations, University regulations, and bargaining agreements. Leave earned is accrued to the credit of the employee and records are kept on each employee's unpaid (unused) leave balance. The University reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the University expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2023, the estimated liability for compensated absences, which includes the University's share of the Florida Retirement System and FICA contributions, totaled \$1,555,448. The current portion of the compensated absences liability, \$155,545, is the amount expected to be paid in the coming fiscal year and represents a historical percentage of leave used applied to total accrued leave liability.

<u>Other Postemployment Benefits Payable</u>. The University follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for certain postemployment healthcare benefits administered by the State Group Health Insurance Program.

#### General Information about the OPEB Plan

Plan Description. The Division of State Group Insurance's Other Postemployment Benefits Plan (OPEB Plan) is a multiple-employer defined benefit plan administered by the State of Florida. Pursuant to the provisions of Section 112.0801, Florida Statutes, all employees who retire from the University are eligible to participate in the State Group Health Insurance Program. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. A retiree means any officer or employee who retires under a State retirement system or State optional annuity or retirement program or is placed on disability retirement and who begins receiving retirement benefits immediately after retirement from employment. In addition, any officer or employee who retires under the Florida Retirement System Investment Plan is considered a "retiree" if he or she meets the age and service requirements to qualify for normal retirement or has attained the age of 59.5 years and has the years of service required for vesting. The University subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75. The OPEB Plan contribution requirements and benefit terms necessary for funding the OPEB Plan each year is on a pay-as-you-go basis as established by the Governor's recommended budget and the General Appropriations Act. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible.

Benefits Provided. The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

## Proportionate Share of the Total OPEB Liability

The University's proportionate share of the total OPEB liability of \$5,801,071 was measured as of June 30, 2022, and was determined by an actuarial valuation as of July 1, 2022. At June 30, 2022, the University's proportionate share, determined by its proportion of total benefit payments made, was 0.07 percent, which was a decrease of 0.01 percent from its proportionate share reported as of June 30, 2021.

Actuarial Assumptions and Other Inputs. The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Report No. 2024-146 March 2024 Inflation 2.60 percent

Salary increases Varies by FRS class

Discount rate 4.09 percent

Healthcare cost trend rates

PPO 10.31 percent for 2023, decreasing to an

ultimate rate of 4.04 percent for 2076 and later

years

HMO 7.53 percent for 2023, decreasing to an

ultimate rate of 4.04 for 2076 and later years

Retirees' share of benefit-related 100 percent of projected health insurance

costs premiums for retirees

The discount rate was based on the Standard & Poor's (S&P) Municipal 20-year High Grade Rate Index.

Mortality rates were based on the PUB-2010 mortality tables with fully generational improvement with Scale MP-2018.

While an experience study has not been completed for the OPEB Plan, the actuarial assumptions that determined the total OPEB liability for the OPEB Plan were based on certain results of the most recent experience study for the FRS Plan.

The following changes have been made since the prior valuation:

- Census Data The census data reflects changes in status for the 24-month period since July 1, 2020.
- Claims Costs and Premium Rates The assumed claims and premiums reflect the actual claims information that were provided as well as the premiums that are actually being charged to participants. The recent claims experience along with changes in the demographics of the population resulted in lower claims costs compared to expected, as well as lower premium rates than expected. The net result was a slight increase in liabilities due to claims and premiums as of June 30, 2022.
- Trend Rate We update the medical trend assumption each year based on the Getzen Model.
  We used medical trend rates consistent with the August 2022 Report on Financial Outlook of the
  Plan along with information from the Getzen Model and actuarial judgement. The impact of the
  trend rate changes is a small increase in the liability, due primarily to higher trend rates in the first
  several years.
- Discount Rate The discount rate was updated to utilize the mandated discount rate based on a 20-year S&P Municipal Bond Index Rate as of the measurement date, as required under GASB Statement No. 75. The discount rate increased from 2.18 percent to 4.09 percent.

Sensitivity of the University's Proportionate Share of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the University's proportionate share of the total OPEB liability, as well as what the University's proportionate share of the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.09 percent) or 1 percentage point higher (5.09 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(3.09%)	(4.09%)	(5.09%)
University's proportionate share of the total OPEB liability	\$7,304,258	\$5,801,071	\$4,650,420

Sensitivity of the University's Proportionate Share of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following table presents the University's proportionate share of the total OPEB liability, as well as what the University's proportionate share of the total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Cost Trend Rates	1% Increase
University's proportionate share of the total OPEB liability	\$4,444,480	\$5,801,071	\$7,683,079

## OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.

For the fiscal year ended June 30, 2023, the University recognized OPEB expense of \$641,152. At June 30, 2023, the University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected				
and actual experience	\$	-	\$	634,449
Change of assumptions or other inputs		670,780		3,790,281
Changes in proportion and differences between University benefit payments				
and proportionate share of benefit payments		3,445,831		406,471
Transactions subsequent to the				
measurement date		148,674		
Total	\$	4,265,285	\$	4,831,201

Of the total amount reported as deferred outflows of resources related to OPEB, \$148,674 resulting from transactions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability and included in OPEB expense in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30		Amount		
2024	\$	211,425		
2025	*	211,425		
2026		(122,297)		
2027		(6,563)		
2028		(329,446)		
Thereafter		(679,134)		
Total	\$	(714,590)		

**Net Pension Liability**. As a participating employer in the Florida Retirement System (FRS), the University recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2023, the University's proportionate share of the net pension liabilities totaled \$13,463,645. Note 10. includes a complete discussion of defined benefit pension plans.

#### 10. Retirement Plans - Defined Benefit Pension Plans

#### General Information about the Florida Retirement System (FRS).

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees in the State university system. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the University are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The University's FRS and HIS pension expense totaled \$1,864,517 for the fiscal year ended June 30, 2023.

#### **FRS Pension Plan**

*Plan Description*. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- Regular Class Members of the FRS who do not qualify for membership in the other classes.
- Senior Management Service Class Members in senior management level positions.
- Special Risk Class Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age, and/or years of service, average final compensation, and credit service. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

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Class, Initial Enrollment, and Retirement Age/Years of Service	<u>% Value</u>
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Senior Management Service Class	2.00
Special Risk Class	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

*Contributions*. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2022-23 fiscal year were:

	Percent of Gros		
Class	<b>Employee</b>	Employer (1)	
FRS, Regular	3.00	11.91	
FRS, Senior Management Service	3.00	31.57	
FRS, Special Risk	3.00	27.83	
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	18.60	
FRS, Reemployed Retiree	(2)	(2)	

<sup>(1)</sup> Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

The University's contributions to the Plan totaled \$1,305,646 for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2023, the University reported a liability of \$10,461,319 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The University's proportionate share of the net pension

<sup>(2)</sup> Contribution rates are dependent upon retirement class in which reemployed.

liability was based on the University's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the University's proportionate share was 0.028115752 percent, which was an increase of 0.000926735 from its proportionate share measured as of June 30, 2021.

For the fiscal year ended June 30, 2023, the University recognized pension expense of \$1,564,897. In addition, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected				
and actual experience	\$	496,852	\$	-
Change of assumptions		1,288,355		-
Net difference between projected and				
actual earnings on FRS Plan investments		690,760		-
Changes in proportion and differences between				
University contributions and proportionate share				
of contributions		381,578		609,110
University FRS contributions subsequent to the				
measurement date		1,305,646		
Total	\$	4,163,191	\$	609,110

The deferred outflows of resources totaling \$1,305,646, resulting from University contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amour	nt
2024	\$ 587,	426
2025	131,	117
2026	(321,	163)
2027	1,733,	853
2028	117,	202
Total	\$ 2,248,	435

Actuarial Assumptions. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	6.70 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target <u>Allocation (1)</u>	Annual Arithmetic <u>Return</u>	Compound Annual (Geometric) Return	Standard <u>Deviation</u>
Cash	1.0%	2.6%	2.6%	1.1%
Fixed Income	19.8%	4.4%	4.4%	3.2%
Global Equity	54.0%	8.8%	7.3%	17.8%
Real Estate (Property)	10.3%	7.4%	6.3%	15.7%
Private Equity	11.1%	12.0%	8.9%	26.3%
Strategic Investments	3.8%	6.2%	5.9%	7.8%
Total	100.0%	- -		
Assumed inflation - Mean			2.4%	1.3%

<sup>(1)</sup> As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2022 valuation was updated from 6.80 percent to 6.70 percent.

Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the University's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.70 percent) or 1 percentage point higher (7.70 percent) than the current rate:

	1%	Current	1%
	Decrease (5.70%)	Discount Rate (6.70%)	Increase (7.70%)
University's proportionate share of the net pension liability	\$18,092,132	\$10,461,319	\$4,081,052

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

#### **HIS Pension Plan**

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2023, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2023, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The University contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The University's contributions to the HIS Plan totaled \$193,979 for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2023, the University reported a liability of \$3,002,326 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The University's proportionate share of the net pension liability was based on the University's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the University's proportionate share was 0.028346304 percent, which was a decrease of 0.000253111 from its proportionate share measured as of June 30, 2021.

For the fiscal year ended June 30, 2023, the University recognized pension expense of \$299,620. In addition, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected				
and actual experience	\$	91,128	\$	13,210
Change of assumptions		172,095		464,458
Net difference between projected and actual				
earnings on HIS Plan investments		4,347		-
Changes in proportion and differences between				
University HIS contributions and proportionate				
share of HIS contributions		152,591		233,394
University HIS contributions subsequent to the				
measurement date		193,979		-
Total	\$	614,140	\$	711,062

The deferred outflows of resources totaling \$193,979, resulting from University contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	 Amount			
2024	\$ 12,015			
2025	(46,599)			
2026	(62, 177)			
2027	(78,384)			
2028	(84,907)			
Thereafter	 (30,849)			
Total	\$ (290,901)			

Actuarial Assumptions. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent

Salary increases 3.25 percent, average, including inflation

Municipal bond rate 3.54 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 3.54 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate

selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2022 valuation was updated from 2.16 percent to 3.54 percent.

Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the University's proportionate share of the net pension liability calculated using the discount rate of 3.54 percent, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.54 percent) or 1 percentage point higher (4.54 percent) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	(2.54%)	(3.54%)	(4.54%)
University's proportionate share			
of the net pension liability	\$3,434,908	\$3,002,326	\$2,644,374

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Annual Comprehensive Financial Report.

#### 11. Retirement Plans – Defined Contribution Pension Plans

**FRS** Investment Plan. The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. University employees already participating in the State University System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2022-23 fiscal year were as follows:

	Percent of Gross
<u>Class</u>	<b>Compensation</b>
FRS, Regular	9.30
FRS, Senior Management Service	10.67
FRS, Special Risk Regular	17.00

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the FRS Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the University.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The University's Investment Plan pension expense totaled \$540,294 for the fiscal year ended June 30, 2023.

<u>State University System Optional Retirement Program</u>. Section 121.35, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible university instructors and administrators. The Program is designed to aid State universities in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing university contributes 5.14 percent of the participant's salary to the participant's account, 4.23 percent to cover the unfunded actuarial liability of the FRS pension plan, and 0.01 percent to cover administrative costs, for a total of 9.38 percent, and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the University to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The University's contributions to the Program totaled \$722,919, and employee contributions totaled \$392,037 for the 2022-23 fiscal year.

#### 12. Construction Commitments

The University's construction commitments at June 30, 2023, were as follows:

Project Description	Total Commitment	Completed to Date	Balance Committed			
Reclaimed Water/Chiller Engineering Building Public Safety Building	\$ 2,690,040 14,672,556 4,507,860	\$ 2,340,382 112,500 8,750	\$ 349,658 14,560,056 4,499,110			
Housing 3 Building	40,215,753	6,504,550	33,711,203			
Total	\$ 62,086,209	\$ 8,966,182	\$ 53,120,027			

#### 13. Risk Management Programs

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Section 1001.72(2), Florida Statutes, the University participates in State self-insurance programs providing insurance for property and casualty, workers' compensation, general liability, fleet automotive liability, Federal Civil Rights, and employment discrimination liability. During the 2022-23 fiscal year, for property losses, the State retained the first \$2 million per occurrence for all perils except named windstorm and flood. The State retained the first \$2 million per occurrence with an annual aggregate retention of \$40 million for named windstorm and flood losses. After the annual aggregate retention, losses in excess of \$2 million per occurrence were commercially insured up to \$56.3 million for named windstorm and flood through February 14, 2023, and decreased to \$40.2 million for flood and \$38.6 million for named windstorm starting February 15, 2023. For perils other than named windstorm and flood, losses in excess of \$2 million per occurrence were commercially insured up to \$168.7 million through February 14, 2023, and increased to \$184.8 million starting February 15, 2023; and losses exceeding those amounts were retained by the State. No excess insurance coverage is provided for workers' compensation, general and automotive liability, Federal Civil Rights and employment action coverage; all losses in these categories are completely self-insured by the State through the State Risk Management Trust Fund established pursuant to Chapter 284, Florida Statutes. Payments on tort claims are limited to \$200,000 per person and \$300,000 per occurrence as set by Section 768.28(5), Florida Statutes. Calculation of premiums considers the cash needs of the program and the amount of risk exposure for each participant. Settlements have not exceeded insurance coverage during the past 3 fiscal years.

Pursuant to Section 110.123, Florida Statutes, University employees may obtain healthcare services through participation in the State group health insurance plan or through membership in a health maintenance organization plan under contract with the State. The State's risk financing activities associated with State group health insurance, such as risk of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund. It is the practice of the State not to purchase commercial coverage for the risk of loss covered by this Fund.

Additional information on the State's group health insurance plan, including the actuarial report, is available from the Florida Department of Management Services, Division of State Group Insurance.

#### 14. Litigation

The University is involved in several pending and threatened legal actions. The range of potential loss from all such claims and actions, as estimated by the University's legal counsel and management, should not materially affect the University's financial position.

#### 15. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, research, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as research and public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

Functional Classification	Amount
Instruction	\$ 11,309,815
Research	3,264,574
Public Services	393,997
Academic Support	7,691,192
Student Services	6,042,865
Institutional Support	11,706,703
Operation and Maintenance of Plant	4,450,003
Scholarships, Fellowships, and Waivers	11,634,097
Depreciation	6,197,894
Auxiliary Enterprises	5,167,185
Total Operating Expenses	\$ 67,858,325

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Report No. 2024-146 March 2024

### OTHER REQUIRED SUPPLEMENTARY INFORMATION

## Schedule of the University's Proportionate Share of the Total Other Postemployment Benefits Liability

	2022	2021	2020	2019	2018	2017
University's proportion of the total other						
postemployment benefits liability	0.07%	0.08%	0.07%	0.07%	0.04%	0.04%
University's proportionate share of the total other						
postemployment benefits liability	\$ 5,801,071	\$ 8,085,649	\$ 7,545,998	\$ 8,881,876	\$ 4,221,000	\$ 4,483,000
University's covered-employee payroll	\$17,807,624	\$17,320,547	\$18,132,610	\$17,932,326	\$16,978,875	\$15,360,481
University's proportionate share of the total other						
postemployment benefits liability as a						
percentage of its covered-employee payroll	32.58%	46.68%	41.62%	49.53%	24.86%	29.19%

## Schedule of the University's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan

		<b>2022</b> (1)	<b>2021</b> (1)	_	<b>2020</b> (1)	_	<b>2019</b> (1)
University's proportion of the FRS net pension liability University's proportionate share of	0.	028115752%	0.027189017%	(	0.029058639%	(	0.030893631%
the FRS net pension liability	\$	10,461,319	\$ 2,053,821	\$	12,594,441	\$	10,639,336
University's covered payroll (2)	\$	17,807,624	\$ 17,320,547	\$	18,132,610	\$	17,932,326
University's proportionate share of the FRS net pension liability as a percentage of its covered payroll		58.75%	11.86%		69.46%		59.33%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability		82.89%	96.40%		78.85%		82.61%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

#### Schedule of University Contributions - Florida Retirement System Pension Plan

		<b>2023</b> (1)	2022	2 (1)	_	<b>2021</b> (1)		<b>2020</b> (1)
Contractually required FRS contribution	\$	1,305,646 \$	5 1,1	99,750	\$	1,035,784	\$	968,383
FRS contributions in relation to the contractually required contribution		(1,305,646)	(1,1	99,750 <u>)</u>		(1,035,784)		(968,383)
FRS contribution deficiency (excess)	<u>\$</u>		6		<u>\$</u>		<u>\$</u>	<u> </u>
University's covered payroll (2)	\$	19,575,472 \$	17,8	307,624	\$	17,320,547	\$	18,132,610
FRS contributions as a percentage of covered payroll		6.67%		6.74%		5.98%		5.34%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

<sup>(2)</sup> Covered payroll includes defined benefit plan actives, investment plan members, State university system optional retirement program members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<sup>(2)</sup> Covered payroll includes defined benefit plan actives, investment plan members, State university system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<b>2018</b> (1)	-	<b>2017</b> (1)	_	<b>2016</b> (1)		<b>2015</b> (1)	,	<b>2014</b> (1)	_	<b>2013</b> (1)
0.030207815%	(	0.028494244%	C	0.022832875%	(	0.019998331%		0.009648015%	C	.000813120%
\$ 9,095,857 \$ 16,978,875		8,428,407 15,360,481	\$ \$	5,765,319 11,660,838				,		139,974 348,928
53.57%		54.87%		49.44%		28.98%		13.97%		40.12%
84.26%		83.89%		84.88%		92.00%		96.09%		88.54%

_	<b>2019</b> (1)	_	<b>2018</b> (1)	_	<b>2017</b> (1)	_	<b>2016</b> (1)	_	<b>2015</b> (1)	 <b>2014</b> (1)
\$	957,925	\$	860,898	\$	741,775	\$	563,074	\$	487,576	\$ 211,332
_	(957,925)		(860,898)	_	(741,775)		(563,074)		(487,576)	 (211,332)
\$	_	\$		\$	_	\$		\$	<u>-</u>	\$ <u> </u>
\$	17,932,326	\$	16,978,875	\$	15,360,481	\$	11,660,838	\$	8,912,958	\$ 4,212,980
	5.34%		5.07%		4.83%		4.83%		5.47%	5.02%

## Schedule of the University's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan

	_	<b>2022</b> (1)	<b>2021</b> (1)	_	<b>2020</b> (1)	_	<b>2019</b> (1)
University's proportion of the HIS net pension liability University's proportionate share of	0.	028346304%	0.028599415%	(	0.030758026%	(	0.031324207%
the HIS net pension liability	\$	3,002,326	\$ 3,508,148	\$	3,755,505	\$	3,504,865
University's covered payroll (2)	\$	10,214,273	\$ 10,127,595	\$	10,317,930	\$	10,262,946
University's proportionate share of the HIS net pension liability as a percentage of its covered payroll		29.39%	34.64%		36.40%		34.15%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability		4.81%	3.56%		3.00%		2.63%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

#### Schedule of University Contributions - Health Insurance Subsidy Pension Plan

	_	<b>2023</b> (1)	20	<b>22</b> (1)	 <b>2021</b> (1)		<b>2020</b> (1)
Contractually required HIS contribution	\$	193,979	\$	171,519	\$ 168,108	\$	177,244
HIS contributions in relation to the contractually required HIS		(400.070)		(474 540)	(400,400)		(477.044)
contribution		(193,979)		<u>(171,519)</u>	 (168,108)	_	(177,244)
HIS contribution deficiency							
(excess)	\$		\$	-	\$ -	\$	
University's covered payroll (2)	\$	11,607,951	\$ 10	),214,273	\$ 10,127,595	\$	10,317,930
HIS contributions as a percentage of covered payroll		1.67%		1.68%	1.66%		1.72%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

<sup>(2)</sup> Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<sup>(2)</sup> Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

_	<b>2018</b> (1)	<b>2017</b> (1)		<b>2016</b> (1)	_	<b>2015</b> (1)	_	<b>2014</b> (1)	_	<b>2013</b> (1)
0	.031518639%	0.02419709	0.0	024197096%	0.	018486835%	0	.009545059%	0	.000943115%
\$ \$	3,335,968 9,805,704			2,820,072 7,298,830		1,885,366 5,391,296		892,486 2,508,042		82,111 55,192
	34.02%	35.1	0%	38.64%		34.97%		35.58%		148.77%
	2.15%	1.6	64%	0.97%		0.50%		0.99%		1.78%
	<b>2019</b> (1)	<b>2018</b> (1)		<b>2017</b> (1)		<b>2016</b> (1)	_	<b>2015</b> (1)	_	<b>2014</b> (1)
\$	173,940	\$ 170,	926 \$	160,241	\$	121,161	\$	70,668	\$	32,698
	(173,940)	(170,9	926)	(160,241)		(121,161)		(70,668)		(32,698)
_										
\$		<u>\$</u>	<u>- \$</u>		\$		\$		\$	<u> </u>
<u>\$</u> \$	10,262,946			9,232,755		7,298,830		5,391,296		2,508,042

#### Notes to Required Supplementary Information

## 1. Schedule of the University's Proportionate Share of the Total Other Postemployment Benefits Liability

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Changes of Assumptions. The discount rate was updated to utilize the mandated discount rate based on a 20-year Standard & Poor's Municipal Bond Index Rate as of the measurement date, as required under GASB Statement No. 75. The discount rate increased from 2.18 percent to 4.09 percent, as well as updated healthcare costs and premiums and update health care cost trend rates.

## 2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

Changes of Assumptions. In 2022, the long-term expected rate of return decreased from 6.80 percent to 6.70 percent.

#### Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

Changes of Assumptions. In 2022, the municipal rate used to determine total pension liability increased from 2.16 percent to 3.54 percent. In addition, the demographic assumptions for the Special Risk Class were updated to reflect plan changes and the election assumption for vested terminated members was updated from 20 percent to 50 percent to reflect recent experience.



## AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the Florida Polytechnic University, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated March 4, 2024, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the University's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the University's financial statements will not be prevented, or detected and corrected, on

a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Sherrill F. Norman, CPA Tallahassee, Florida

March 4, 2024