

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial Audit**

**SOUTH FLORIDA STATE COLLEGE**

For the Fiscal Year Ended  
June 30, 2025



Sherrill F. Norman, CPA  
Auditor General

## Board of Trustees and President

During the 2024-25 fiscal year, Mr. Fred W. Hawkins served as President of South Florida State College and the following individuals served as Members of the Board of Trustees:

	<u>County</u>
Terry W. Atchley, Chair	Hardee
John Eason, Vice Chair from 8-14-24 <sup>a</sup>	Hardee
Timothy D. Backer through 8-8-24, Vice Chair <sup>a</sup>	DeSoto
Derren J. Bryan	Hardee
Devon Donaldson	Highlands
Denise Grimsley from 8-9-24	Hardee
Alison Hancock from 8-9-24	Highlands
Dr. Louis H. Kirschner through 8-8-24	DeSoto

<sup>a</sup> Vice Chair position vacant from 8-9-24, through 8-13-24.

Note: Two Trustee positions were vacant the entire period.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Shaun Miller, CPA, and the audit was supervised by Mark A. Arroyo, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at [jaimehoelscher@aud.state.fl.us](mailto:jaimehoelscher@aud.state.fl.us) or by telephone at (850) 412-2868.

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**State of Florida Auditor General**

**Claude Pepper Building, Suite G74 · 111 West Madison Street · Tallahassee, FL 32399-1450 · (850) 412-2722**

**SOUTH FLORIDA STATE COLLEGE**  
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# SUMMARY

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## SUMMARY OF REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of South Florida State College (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

## SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

## AUDIT OBJECTIVES AND SCOPE

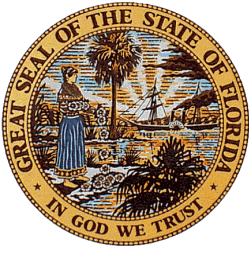
Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinions. In doing so we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.
- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.
- Determined whether corrective action was taken for the finding included in our report No. 2025-153.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

## AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of South Florida State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of South Florida State College and of its discretely presented component unit as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the discretely presented component unit, which represent 100 percent of the transactions and account balances of the discretely presented component unit columns as of June 30, 2025. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the **Auditor's Responsibilities for the Audit of the Financial Statements** section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical

requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

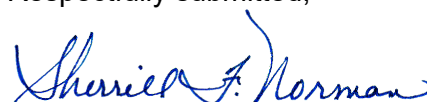
### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information** be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 17, 2026, on our consideration of the South Florida State College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 17, 2026

## ***MANAGEMENT'S DISCUSSION AND ANALYSIS***

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Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2025, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2025, and June 30, 2024.

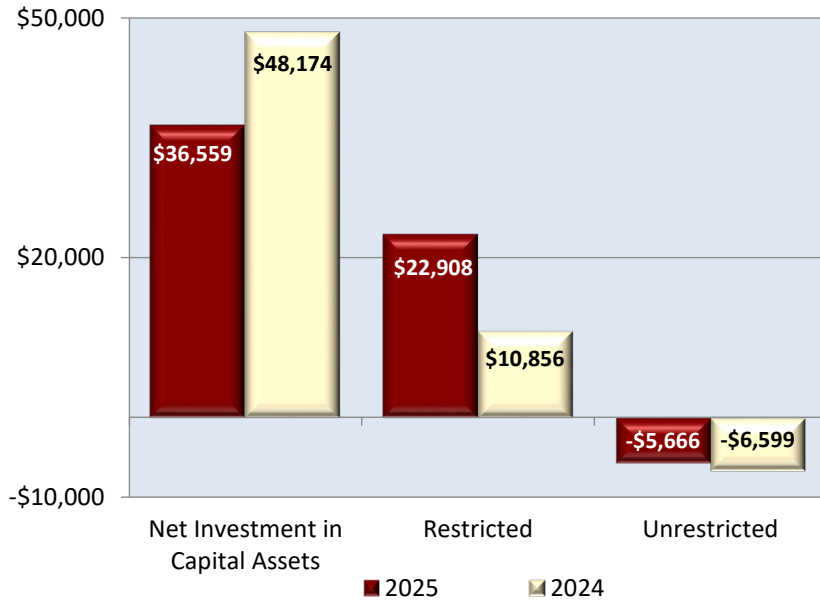
### **FINANCIAL HIGHLIGHTS**

The College's assets and deferred outflows of resources totaled \$94.2 million at June 30, 2025. This balance reflects a \$14.2 million, or 17.8 percent, increase as compared to the 2023-24 fiscal year, resulting mainly from the increase of restricted cash of \$12.8 million from a new note payable, and an increase of \$3.4 million for the construction in progress for the Highlands Campus Mechanical Infrastructure and Energy Savings Project as of June 30, 2025. While assets and deferred outflows of resources grew, liabilities and deferred inflows of resources also increased by \$12.9 million, or 46.7 percent, totaling \$40.4 million at June 30, 2025, resulting from the note payable to fund the Highlands Campus Mechanical Infrastructure and Energy Savings Project. As a result, the College's net position increased by \$1.4 million, resulting in a year-end balance of \$53.8 million.

The College's operating revenues totaled \$6.4 million for the 2024-25 fiscal year, representing a 6.1 percent increase compared to the 2023-24 fiscal year due mainly to an increase in student tuition and fee revenue, resulting from increased enrollment. Operating expenses totaled \$49.6 million for the 2024-25 fiscal year, representing a decrease of 13.7 percent as compared to the 2023-24 fiscal year due mainly to decreases in pension expense, contractual services, other services and expenses, and materials and supplies, offset by an increase in scholarships and waivers.

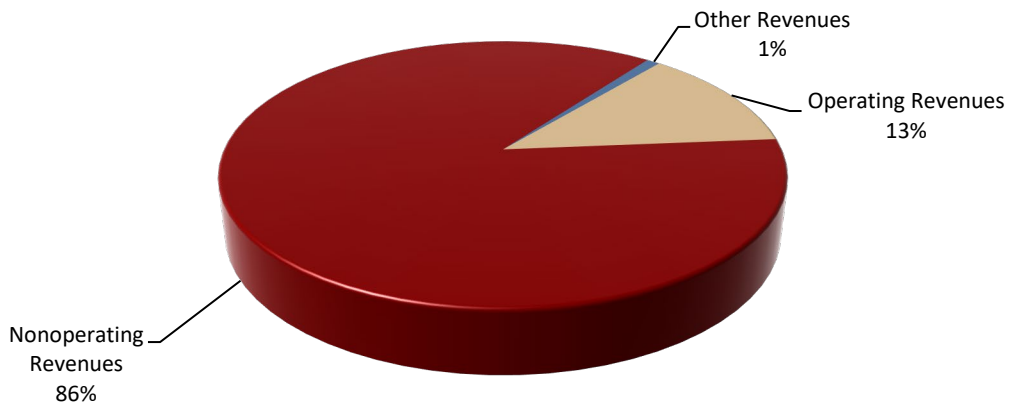
Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2025, and June 30, 2024, is shown in the following graph:

**Net Position  
(In Thousands)**



The following chart provides a graphical presentation of College revenues by category for the 2024-25 fiscal year:

**Total Revenues  
2024-25 Fiscal Year**



**OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to the Governmental Accounting Standards Board (GASB) Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial

statements, and notes thereto, provide information on the College as a whole, present a long-term view of the College’s finances, and include activities for the following entities:

- South Florida State College (Primary Institution) – Most of the programs and services generally associated with a college fall into this category, including instruction, student services, and support services.
- South Florida State College Foundation, Inc. (Component Unit) – Although legally separate, this component unit is important because the College is financially accountable for it, as the College reports its financial activity for the State of Florida. The component unit provides funding and services to support and foster the pursuit of higher education at the College.

**The Statement of Net Position**

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College’s current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College’s financial condition.

The following summarizes the College’s assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

**Condensed Statement of Net Position at June 30**

(In Thousands)

	<u>2025</u>	<u>2024</u>
<b>Assets</b>		
Current Assets	\$ 19,359	\$ 18,059
Capital Assets, Net	49,947	49,531
Other Noncurrent Assets	<u>18,020</u>	<u>6,233</u>
<b>Total Assets</b>	<u>87,326</u>	<u>73,823</u>
<b>Deferred Outflows of Resources</b>	<u>6,882</u>	<u>6,159</u>
<b>Liabilities</b>		
Current Liabilities	3,433	3,147
Noncurrent Liabilities	<u>35,118</u>	<u>23,511</u>
<b>Total Liabilities</b>	<u>38,551</u>	<u>26,658</u>
<b>Deferred Inflows of Resources</b>	<u>1,856</u>	<u>893</u>
<b>Net Position</b>		
Net Investment in Capital Assets	36,559	48,174
Restricted	22,908	10,856
Unrestricted	<u>(5,666)</u>	<u>(6,599)</u>
<b>Total Net Position</b>	<u>\$ 53,801</u>	<u>\$ 52,431</u>

## **The Statement of Revenues, Expenses, and Changes in Net Position**

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the College's activity for the 2024-25 and 2023-24 fiscal years:

### **Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years**

(In Thousands)

	<u>2024-25</u>	<u>2023-24</u>
Operating Revenues	\$ 6,435	\$ 6,064
Less, Operating Expenses	<u>49,637</u>	<u>57,495</u>
<b>Operating Loss</b>	(43,202)	(51,431)
Net Nonoperating Revenues	<u>44,109</u>	<u>47,054</u>
<b>Income (Loss) Before Other Revenues</b>	907	(4,377)
Other Revenues	<u>463</u>	<u>883</u>
<b>Net Increase (Decrease) In Net Position</b>	<u>1,370</u>	<u>(3,494)</u>
Net Position, Beginning of Year	<u>52,431</u>	<u>55,925</u>
<b>Net Position, End of Year</b>	<u>\$ 53,801</u>	<u>\$ 52,431</u>

## **Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues by source that were used to fund operating activities for the 2024-25 and 2023-24 fiscal years:

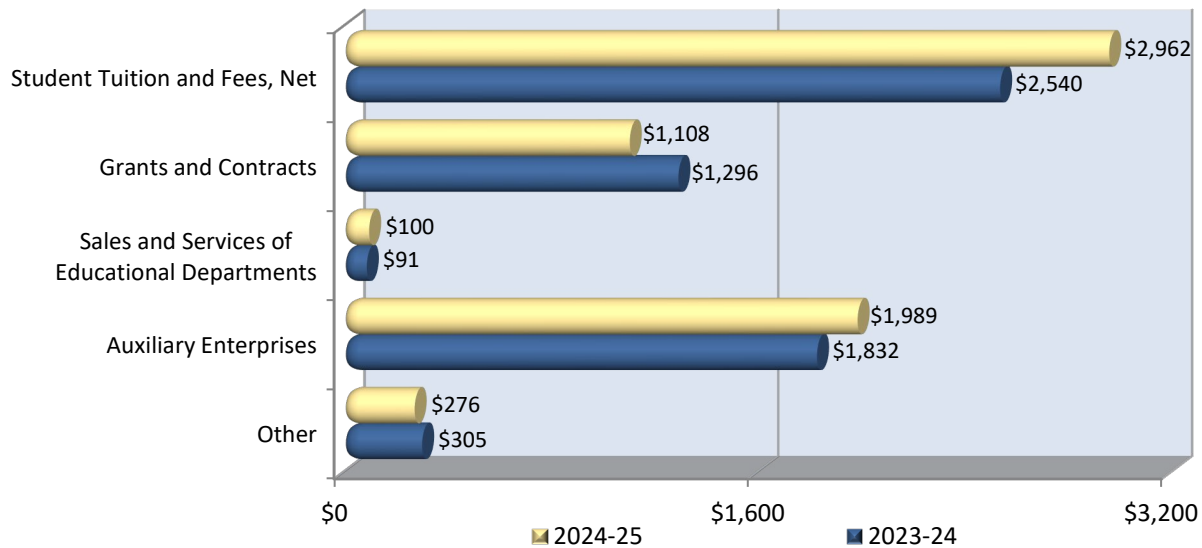
### **Operating Revenues For the Fiscal Years**

(In Thousands)

	<u>2024-25</u>	<u>2023-24</u>
Student Tuition and Fees, Net	\$ 2,962	\$ 2,540
Grants and Contracts	1,108	1,296
Sales and Services of Educational Departments	100	91
Auxiliary Enterprises	1,989	1,832
Other	<u>276</u>	<u>305</u>
<b>Total Operating Revenues</b>	<u>\$ 6,435</u>	<u>\$ 6,064</u>

The following chart presents the College's operating revenues for the 2024-25 and 2023-24 fiscal years:

**Operating Revenues**  
(In Thousands)



College operating revenue changes were the result of the following factors:

- Increase in student tuition and fees as a result of enrollment growth.
- Increase in auxiliary enterprises due to increase in cultural event fees.

**Operating Expenses**

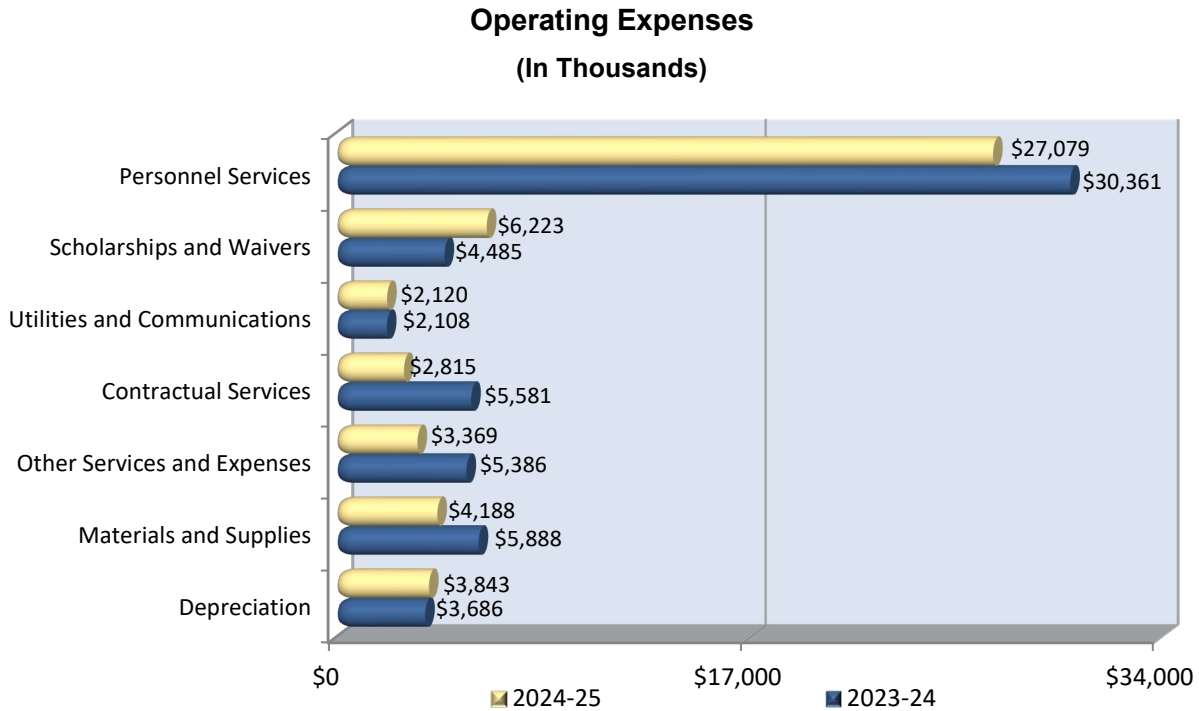
Expenses are categorized as operating or nonoperating. The majority of the College’s expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2024-25 and 2023-24 fiscal years:

**Operating Expenses**  
**For the Fiscal Years**  
(In Thousands)

	<u>2024-25</u>	<u>2023-24</u>
Personnel Services	\$ 27,079	\$ 30,361
Scholarships and Waivers	6,223	4,485
Utilities and Communications	2,120	2,108
Contractual Services	2,815	5,581
Other Services and Expenses	3,369	5,386
Materials and Supplies	4,188	5,888
Depreciation	3,843	3,686
<b>Total Operating Expenses</b>	<u>\$ 49,637</u>	<u>\$ 57,495</u>

The following chart presents the College's operating expenses for the 2024-25 and 2023-24 fiscal years:



College operating expense changes were the result of the following factors:

- Decrease in personnel services for pension expense.
- Increase in scholarships and waivers for Federal Pell grants and Open Door grant awards.
- Decrease in other services and expenses and material and supplies for costs of contracted repairs from natural disasters over the prior fiscal year.

**Nonoperating Revenues and Expenses**

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College's nonoperating revenues and expenses for the 2024-25 and 2023-24 fiscal years:

**Nonoperating Revenues (Expenses)**  
**For the Fiscal Years**  
(In Thousands)

	<u>2024-25</u>	<u>2023-24</u>
State Noncapital Appropriations	\$ 28,422	\$ 29,682
Federal and State Student Financial Aid	9,471	7,575
Gifts and Grants	5,663	7,452
Investment Income	424	404
Other Nonoperating Revenues	241	1,941
Interest on Capital Asset-Related Debt	(112)	-
<b>Net Nonoperating Revenues</b>	<u>\$ 44,109</u>	<u>\$ 47,054</u>

Changes in nonoperating revenues were primarily due to an increase in Pell grant awards, a decrease in state noncapital appropriations due to a reduction in State appropriations, a decrease in gifts and grants due to end of the Critical Workforce grant, and a decrease in other nonoperating revenues due to nonrecurring insurance recoveries received in the prior fiscal year.

### **Other Revenues**

This category is composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues for the 2024-25 and 2023-24 fiscal years:

<b>Other Revenues For the Fiscal Years</b>		
(In Thousands)		
	<b>2024-25</b>	<b>2023-24</b>
State Capital Appropriations	\$ 90	\$ 525
Capital Grants, Contracts, Gifts, and Fees	373	358
<b>Total</b>	<b>\$ 463</b>	<b>\$ 883</b>

### **The Statement of Cash Flows**

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College's cash flows for the 2024-25 and 2023-24 fiscal years:

<b>Condensed Statement of Cash Flows For the Fiscal Years</b>		
(In Thousands)		
	<b>2024-25</b>	<b>2023-24</b>
Cash Provided (Used) by:		
Operating Activities	\$ (39,424)	\$ (44,621)
Noncapital Financing Activities	44,214	47,993
Capital and Related Financing Activities	8,710	355
Investing Activities	424	404
<b>Net Increase in Cash and Cash Equivalents</b>	13,924	4,131
Cash and Cash Equivalents, Beginning of Year	17,278	13,147
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 31,202</b>	<b>\$ 17,278</b>

Major sources of funds came from State noncapital appropriations (\$28.4 million), proceeds from capital debt (\$12.6 million), Federal and State student financial aid (\$9.3 million), noncapital gifts and grants

(\$6.3 million), net student tuition and fees (\$2.8 million), auxiliary enterprise receipts (\$2 million), and Federal Direct Loan program receipts (\$1.1 million). Major uses of funds were for payments to employees and for employee benefits (\$26.6 million), payments to suppliers (\$10.5 million), payments for scholarships (\$6.3 million), purchases of capital assets (\$4.1 million), payments for utilities and communications (\$2.1 million), and disbursements to students for the Federal Direct Loan program (\$1.1 million).

Changes in cash and cash equivalents were primarily the result of increased cash from capital debt funding.

<b>CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENT, AND DEBT ADMINISTRATION</b>
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**Capital Assets**

At June 30, 2025, the College had \$117.5 million in capital assets, less accumulated depreciation of \$67.6 million, for net capital assets of \$49.9 million. Depreciation charges for the current fiscal year totaled \$3.8 million. The following table summarizes the College’s capital assets, net of accumulated depreciation, at June 30:

**Capital Assets, Net at June 30**  
(In Thousands)

	<b>2025</b>	<b>2024</b>
Land	\$ 2,478	\$ 2,478
Artwork/Artifacts	568	568
Computer Software, Perpetual Licenses	579	579
Construction in Progress	3,408	-
Buildings	37,956	39,719
Furniture, Machinery, and Equipment	3,083	3,320
Subscription-Based Information Technology Arrangements	1,875	2,867
<b>Capital Assets, Net</b>	<b>\$ 49,947</b>	<b>\$ 49,531</b>

Additional information about the College’s capital assets is presented in the notes to financial statements.

**Capital Expenses and Commitment**

Major capital expenses through June 30, 2025, were incurred on the Highlands Campus Mechanical Infrastructure and Energy Savings Project. The College’s construction commitment at June 30, 2025, was as follows:

	<b>Amount</b>
	<b><u>(In Thousands)</u></b>
Total Committed	\$ 14,499
Completed to Date	3,408
<b>Balance Committed</b>	<b>\$ 11,091</b>

Additional information about the College’s construction commitment is presented in the notes to financial statements.

## **Debt Administration**

As of June 30, 2025, the College had \$12.6 million in an outstanding note payable, representing a 100 percent increase from the prior fiscal year.

Additional information about the College's long-term debt is presented in the notes to financial statements.

### ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The College's economic condition is closely tied to that of the State of Florida. Because of limited economic growth and increased demand for State resources, only a modest increase in State funding is anticipated in the 2025-26 fiscal year. In response, the Board of Trustees elected to maintain the same tuition rate charged for the 2024-25 fiscal year.

### REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to Peter S. Elliott, Vice President for Administrative Services, South Florida State College, 600 West College Drive, Avon Park, Florida 33825.

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# BASIC FINANCIAL STATEMENTS

## SOUTH FLORIDA STATE COLLEGE A Component Unit of the State of Florida Statement of Net Position

June 30, 2025

	College	Component Unit
<b>ASSETS</b>		
Current Assets:		
Cash and Cash Equivalents	\$ 11,664,962	\$ 1,274,151
Restricted Cash and Cash Equivalents	1,516,077	-
Investments	-	2,763,294
Accounts Receivable	704,125	30,027
Due from Other Governmental Agencies	4,974,256	-
Due from Component Unit	162,899	-
Inventories	37,843	-
Prepaid Expenses	298,571	7,495
<b>Total Current Assets</b>	<b>19,358,733</b>	<b>4,074,967</b>
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	18,020,911	537,422
Restricted Investments	-	19,264,292
Depreciable Capital Assets, Net	42,914,444	477,373
Nondepreciable Capital Assets	7,033,133	277,720
Other Assets	-	360
<b>Total Noncurrent Assets</b>	<b>67,968,488</b>	<b>20,557,167</b>
<b>TOTAL ASSETS</b>	<b>87,327,221</b>	<b>24,632,134</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	135,505	-
Pensions	6,746,052	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>6,881,557</b>	<b>-</b>
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	751,527	399,585
Accrued Interest Payable	111,820	-
Salary and Payroll Taxes Payable	976,691	-
Due to Other Governmental Agencies	14,548	-
Unearned Revenue	87,811	1,181,333
Deposits Held for Others	326,066	-
Long-Term Liabilities - Current Portion:		
Note Payable	500,797	-
Subscription Arrangement Liability	546,855	-
Compensated Absences Payable	72,817	-
Other Postemployment Benefits Payable	23,200	-
Net Pension Liability	21,138	-
<b>Total Current Liabilities</b>	<b>3,433,270</b>	<b>1,580,918</b>

	<u>College</u>	<u>Component Unit</u>
<b>LIABILITIES (Continued)</b>		
Noncurrent Liabilities:		
Note Payable	12,066,347	-
Subscription Arrangement Liability	274,722	-
Compensated Absences Payable	3,338,248	-
Other Postemployment Benefits Payable	108,854	-
Net Pension Liability	19,329,989	-
<b>Total Noncurrent Liabilities</b>	<u>35,118,160</u>	<u>-</u>
<b>TOTAL LIABILITIES</b>	<u>38,551,430</u>	<u>1,580,918</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	92,736	-
Pensions	1,763,541	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>1,856,277</u>	<u>-</u>
<b>NET POSITION</b>		
Net Investment in Capital Assets	36,558,856	755,093
Restricted:		
Nonexpendable:		
Endowment	-	19,684,370
Expendable:		
Grants and Loans	231,053	-
Scholarships	178,941	-
Capital Projects	22,498,504	-
Unrestricted	<u>(5,666,283)</u>	<u>2,611,753</u>
<b>TOTAL NET POSITION</b>	<u>\$ 53,801,071</u>	<u>\$ 23,051,216</u>

The accompanying notes to financial statements are an integral part of this statement.

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**SOUTH FLORIDA STATE COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2025**

	<b>College</b>	<b>Component Unit</b>
<b>REVENUES</b>		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship		
Allowances of \$3,581,399	\$ 2,961,770	\$ -
Federal Grants and Contracts	506,181	-
State and Local Grants and Contracts	472,260	-
Nongovernmental Grants and Contracts	129,153	-
Sales and Services of Educational Departments	100,166	-
Auxiliary Enterprises	1,989,427	-
Other Operating Revenues	276,171	412,467
<b>Total Operating Revenues</b>	<b>6,435,128</b>	<b>412,467</b>
<b>EXPENSES</b>		
Operating Expenses:		
Personnel Services	27,079,193	-
Scholarships and Waivers	6,222,544	2,018,945
Utilities and Communications	2,119,773	-
Contractual Services	2,814,728	-
Other Services and Expenses	3,369,517	411,489
Materials and Supplies	4,188,011	376,236
Depreciation	3,843,289	32,615
<b>Total Operating Expenses</b>	<b>49,637,055</b>	<b>2,839,285</b>
<b>Operating Loss</b>	<b>(43,201,927)</b>	<b>(2,426,818)</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State Noncapital Appropriations	28,421,998	-
Federal and State Student Financial Aid	9,470,934	-
Gifts and Grants Received for Other Than Capital or Endowment Purposes	5,662,751	1,707,506
Investment Income	423,718	3,115,972
Other Nonoperating Revenues	241,554	10,063
Loss on Disposal of Capital Assets	-	(49,328)
Interest on Capital Asset-Related Debt	(111,820)	-
<b>Net Nonoperating Revenues</b>	<b>44,109,135</b>	<b>4,784,213</b>
<b>Income Before Other Revenues</b>	<b>907,208</b>	<b>2,357,395</b>
State Capital Appropriations	89,446	-
Capital Grants, Contracts, Gifts, and Fees	373,105	-
<b>Total Other Revenues</b>	<b>462,551</b>	<b>-</b>
<b>Increase in Net Position</b>	<b>1,369,759</b>	<b>2,357,395</b>
Net Position, Beginning of Year	52,431,312	20,693,821
<b>Net Position, End of Year</b>	<b>\$ 53,801,071</b>	<b>\$ 23,051,216</b>

The accompanying notes to financial statements are an integral part of this statement.

**SOUTH FLORIDA STATE COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Cash Flows**

**For the Fiscal Year Ended June 30, 2025**

	<b>College</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Student Tuition and Fees, Net	\$ 2,765,301
Grants and Contracts	864,078
Payments to Suppliers	(10,474,971)
Payments for Utilities and Communications	(2,119,773)
Payments to Employees	(19,268,820)
Payments for Employee Benefits	(7,297,017)
Payments for Scholarships	(6,255,108)
Auxiliary Enterprises	2,005,935
Sales and Services of Educational Departments	100,166
Other Receipts	256,149
	<b>(39,424,060)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State Noncapital Appropriations	28,421,998
Federal and State Student Financial Aid	9,270,391
Federal Direct Loan Program Receipts	1,107,650
Federal Direct Loan Program Disbursements	(1,107,650)
Gifts and Grants Received for Other Than Capital or Endowment Purposes	6,279,891
Other Nonoperating Receipts	241,554
	<b>44,213,834</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Proceeds from Capital Debt	12,567,144
State Capital Appropriations	433,275
Capital Grants and Gifts	373,105
Purchases of Capital Assets	(4,127,177)
Principal Paid on Capital Debt and Leases	(536,240)
	<b>8,710,107</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Investment Income	423,718
	<b>423,718</b>
<b>Net Increase in Cash and Cash Equivalents</b>	13,923,599
Cash and Cash Equivalents, Beginning of Year	17,278,351
	<b>\$ 31,201,950</b>

	<u>College</u>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (43,201,927)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	3,843,289
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables	(197,969)
Due from Component Unit	17,757
Due to Other Governmental Agencies	10,262
Inventories	(3,423)
Prepaid Expenses	259,691
Accounts Payable	(248,209)
Salaries and Payroll Taxes Payable	107,388
Unearned Revenue	(386,603)
Deposits Held for Others	(30,284)
Compensated Absences Payable	163,070
Other Postemployment Benefits Payable	28,339
Net Pension Liability	(25,201)
Deferred Outflows of Resources Related to Other Postemployment Benefits	(30,967)
Deferred Inflows of Resources Related to Other Postemployment Benefits	(18,387)
Deferred Outflows of Resources Related to Pensions	(692,057)
Deferred Inflows of Resources Related to Pensions	981,171
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	<u>\$ (39,424,060)</u>

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **1. Summary of Significant Accounting Policies**

**Reporting Entity.** The governing body of South Florida State College, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of eight members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves DeSoto, Hardee, and Highlands Counties.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

**Discretely Presented Component Unit.** Based on the application of the criteria for determining component units, the South Florida State College Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public and can be obtained from the Vice President for Administrative Services South Florida State College, 600 West College Drive, Avon Park, Florida 33825. The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended December 31, 2024.

**Basis of Presentation.** The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only

business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Measurement Focus and Basis of Accounting.** Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component unit uses the economic resources measurement focus and the accrual basis of accounting, and follows FASB standards of accounting and financial reporting for not-for-profit organizations.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, gifts and grants, and investment income. Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is actually paid by

the student or the third-party making payment on behalf of the student. To the extent that those resources are used to pay student charges, the College records a scholarship allowance against tuition and fee revenues.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

**Cash and Cash Equivalents**. Cash and cash equivalents consist of cash on hand, cash in demand accounts, and cash invested with the State Board of Administration (SBA) Florida PRIME investment pool. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the SBA Florida PRIME investment pool to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by the Federal Deposit Insurance Corporation, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2025, the College reported as cash equivalents \$7,492,082 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College's investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAM by Standard & Poor's and had a weighted-average days to maturity (WAM) of 47 days as of June 30, 2025. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at amortized cost.

Section 218.409(8)(a), Florida Statutes, provides that "the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees

shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days.” As of June 30, 2025, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

**Capital Assets.** College capital assets consist of land, artworks/artifacts, computer software, construction in progress, buildings, other structures and improvements, furniture, machinery, and equipment, and subscription-based information technology arrangements. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for tangible personal property and \$25,000 to \$65,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements:
  - Non-Technological Other Structures and Improvements – 10 years
  - Technological Other Structures and Improvements – 5 years
- Furniture, Machinery, and Equipment:
  - Computer Equipment – 3 years
  - Vehicles, Office Machines, and Educational Equipment – 5 years
  - Furniture – 7 years
  - Computer Software – 5 years
- Subscription-Based Information Technology Arrangements – 4 years

**Noncurrent Liabilities.** Noncurrent liabilities include a note payable, subscription arrangement liability, compensated absences payable, other postemployment benefits payable, and net pension liabilities that are not scheduled to be paid within the next fiscal year.

**Pensions.** For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

## **2. Accounting Changes**

**Change in Accounting Principle.** The College implemented GASB Statement No. 101, *Compensated Absences*, whose objective is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. The objective was

achieved by aligning the recognition and measurement guidance under a unified model and by amending previously required note disclosures.

### 3. Deficit Net Position in Individual Funds

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, other postemployment benefits payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (6,411,611)
Auxiliary Funds	<u>745,328</u>
<b>Total</b>	<b><u>\$ (5,666,283)</u></b>

### 4. Investments – Component Unit

**Fair Value Measurement.** The College’s component unit (Foundation) categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

Investments held by the Foundation totaled \$22,027,586 at December 31, 2024. The investments are reported at fair value as follows:

		<u>Fair Value Measurements Using</u>		
		<u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u>	<u>Significant Other Observable Inputs (Level 2)</u>	<u>Significant Unobservable Inputs (Level 3)</u>
<b>Investments by fair value level</b>	<b>Amount</b>			
Corporate Bonds	\$ 4,700,493	\$ 4,700,493	\$ -	\$ -
US Government Securities	1,603,290	1,603,290	-	-
Common Stocks	9,253,785	9,253,785	-	-
Domestic Mutual Funds	4,728,250	4,728,250	-	-
International Mutual Funds	1,738,185	1,738,185	-	-
Other Investments	3,583	-	-	3,583
<b>Total investments measured at fair value</b>	<b><u>\$ 22,027,586</u></b>	<b><u>\$ 22,024,003</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 3,583</u></b>

### 5. Accounts Receivable

Accounts receivable of \$704,125 represent amounts for student fee deferrals, various student services provided by the College, and contract and grant amounts due from third parties. The accounts receivable are expected to be collected in full.

### 6. Due From Other Governmental Agencies

The amount due from other governmental agencies totals \$4,974,256. This amount mainly consists of \$3,889,845 of Public Education Capital Outlay allocations due from the State for deferred maintenance,

\$691,980 due from grantors, and \$99,415 of reimbursements due from Federal and State agencies for awarded financial aid.

## 7. Due From Component Unit

The College reported a due from component unit of \$162,899, which represents expenses made by the College that will be reimbursed by the Foundation. The College's financial statements are reported for the fiscal year ended June 30, 2025. The component unit's financial statements are reported for the fiscal year ended December 31, 2024. Accordingly, although the College reported an amount due from the component unit on the statement of net position, the component unit did not report an amount due to the College.

## 8. Capital Assets

Capital assets activity for the fiscal year ended June 30, 2025, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:				
Land	\$ 2,477,518	\$ -	\$ -	\$ 2,477,518
Artwork/Artifacts	567,876	-	-	567,876
Computer Software	579,029	-	-	579,029
Construction in Progress	-	3,408,710	-	3,408,710
<b>Total Nondepreciable Capital Assets</b>	<b>\$ 3,624,423</b>	<b>\$ 3,408,710</b>	<b>\$ -</b>	<b>\$ 7,033,133</b>
Depreciable Capital Assets:				
Buildings	\$ 83,783,884	\$ -	\$ -	\$ 83,783,884
Other Structures and Improvements	13,129,793	-	-	13,129,793
Furniture, Machinery, and Equipment	8,243,749	850,694	102,733	8,991,710
Computer Software	757,467	-	-	757,467
Subscription-Based Information Technology Arrangements	3,860,328	-	-	3,860,328
<b>Total Depreciable Capital Assets</b>	<b>109,775,221</b>	<b>850,694</b>	<b>102,733</b>	<b>110,523,182</b>
Less, Accumulated Depreciation:				
Buildings	44,064,854	1,763,023	-	45,827,877
Other Structures and Improvements	13,129,793	-	-	13,129,793
Furniture, Machinery, and Equipment	4,923,321	1,087,519	102,733	5,908,107
Computer Software	757,467	-	-	757,467
Subscription-Based Information Technology Arrangements	992,747	992,747	-	1,985,494
<b>Total Accumulated Depreciation</b>	<b>63,868,182</b>	<b>3,843,289</b>	<b>102,733</b>	<b>67,608,738</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 45,907,039</b>	<b>\$ (2,992,595)</b>	<b>\$ -</b>	<b>\$ 42,914,444</b>

## 9. Art and Artifact Collections

In addition to the Museum of Florida Art and Culture (MOFAC) collection, which is capitalized and not depreciated, the College has the McDearman collection that it does not capitalize. The MOFAC collection adheres to the College's policy to: (a) maintain them for public exhibition, education, or research;

(b) protect, keep unencumbered, care for, and preserve them; and (c) require proceeds from their sale to be used to acquire other collection items. Generally accepted accounting principles permit noncapitalized collections like the McDearman collection to be charged to operations at the time of purchase rather than capitalized.

## 10. Unearned Revenue

Unearned revenue at June 30, 2025, mainly consists of grants funded in advance of services and prepayment for auxiliary cultural programs. As of June 30, 2025, the College reported \$87,811 in unearned revenue.

## 11. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2025, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Note Payable	\$ -	\$ 12,567,144	\$ -	\$ 12,567,144	\$ 500,797
Subscription Arrangement Liability	1,357,817	-	536,240	821,577	546,855
Compensated Absences Payable	3,247,995	187,221	24,151	3,411,065	72,817
Other Postemployment Benefits Payable	103,715	43,145	14,806	132,054	23,200
Net Pension Liability	19,376,328	7,547,040	7,572,241	19,351,127	21,138
<b>Total Long-Term Liabilities</b>	<b>\$ 24,085,855</b>	<b>\$ 20,344,550</b>	<b>\$ 8,147,438</b>	<b>\$ 36,282,967</b>	<b>\$ 1,164,807</b>

**Note Payable.** On March 5, 2025, the College entered into a note payable in the amount of \$12,567,144, at a stated interest rate of 4.576 percent. These funds will finance the Highlands Campus Mechanical Infrastructure and Energy Savings Project. The note matures on March 5, 2043, and principal and interest payments are made annually. The note contains a provision that, in an event of default, all remaining payments may be declared payable, and the College may be required to return all applicable equipment. Annual requirements to amortize the outstanding note as of June 30, 2025, are as follows:

<u>Fiscal Year</u> <u>Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 1,171,715	\$ 500,797	\$ 670,918
2027	907,761	355,605	552,156
2028	923,030	387,146	535,884
2029	938,917	420,749	518,168
2030	955,448	456,534	498,914
2031-2035	5,049,662	2,905,033	2,144,629
2036-2040	5,575,933	4,208,027	1,367,906
2041-2043	3,645,290	3,333,253	312,037
<b>Total</b>	<b>\$ 19,167,756</b>	<b>\$ 12,567,144</b>	<b>\$ 6,600,612</b>

**Subscription Arrangement Liability.** The College has a 5-year subscription-based information technology arrangement (SBITA) for the right to use Ellucian Banner, an enterprise resource planning system asset, totaling \$3,860,328. The College has discounted the future minimum payments using its

incremental borrowing rate of 5 percent. Future minimum payments under SBITA and present value of the minimum payments as of June 30, 2025, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 563,425	\$ 546,855	\$ 16,570
2027	285,877	274,722	11,155
<b>Total</b>	<u>\$ 849,302</u>	<u>\$ 821,577</u>	<u>\$ 27,725</u>

**Compensated Absences Payable.** College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. Compensated absences are estimated and accrued as liabilities to the extent that it is more likely than not that the leave will be used for time off or otherwise paid in cash or settled through noncash means. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2025, the estimated liability for compensated absences, which includes the College's share of the Florida Retirement System and FICA contributions, totaled \$3,411,065. The current portion of the compensated absences liability, \$72,817, is the amount expected to be paid in the coming fiscal year and represents a historical percentage of leave used applied to total accrued leave liability.

**Other Postemployment Benefits Payable.** The College follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for other postemployment benefits, administered by the Florida College System Risk Management Consortium (Consortium).

***General Information about the OPEB Plan***

*Plan Description.* The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the Consortium that provides OPEB for all employees who satisfy the College's retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College's health and life insurance coverage. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. The OPEB Plan contribution requirements and benefit terms of the College and the OPEB Plan members are established and may be amended by action from the Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

*Benefits Provided.* The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

*Employees Covered by Benefit Terms.* At June 30, 2023, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	27
Inactive Employees Entitled to But Not Yet Receiving Benefits	14
Active Employees	240
<b>Total</b>	<u>281</u>

**Total OPEB Liability**

The College’s total OPEB liability of \$132,054 was measured as of June 30, 2024, and was determined by an actuarial valuation as of June 30, 2023.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.40 percent
Real wage inflation	0.85 percent
Wage Inflation	3.25 percent
Salary Increases, including wage inflation	
Regular Employees	3.65 – 6.35 percent
Senior Management Employees	4.20 – 9.30 percent
Municipal Bond Index Rate	
Prior Measurement Date	3.65 percent
Measurement Date	3.93 percent
Health Care Cost Trend Rates	
Pre-Medicare Medical	7.00 percent for 2023 decreasing to an ultimate rate of 4.40 percent by 2034
Medicare Medical	5.13 percent for 2023 decreasing to an ultimate rate of 4.40 percent by 2027

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the PUB-2010 mortality tables, with adjustments for FRS experience and generational mortality improvements using Scale MP-2021.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increases used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2019, through June 30, 2024, adopted by the FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2023, valuation were based on a review of recent plan experience done concurrently with the June 30, 2023, valuation.

### Changes in the Total OPEB Liability

	Amount
<b>Balance at 6/30/24</b>	<u>\$ 103,715</u>
<b>Changes for the year:</b>	
Service Cost	3,409
Interest	3,642
Changes in Assumptions or Other Inputs	36,094
Benefit Payments	<u>(14,806)</u>
<b>Net Changes</b>	<u>28,339</u>
<b>Balance at 6/30/25</b>	<u><u>\$ 132,054</u></u>

Changes of assumptions and other inputs since prior measurement date:

- Change in mortality, retirement, disability and termination rates.
- Change in salary increases.
- Change in discount rate from 3.65 percent in 2023 to 3.93 percent in 2024.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following table presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current rate:

	<u>1% Decrease (2.93%)</u>	<u>Current Discount Rate (3.93%)</u>	<u>1% Increase (4.93%)</u>
Total OPEB liability	\$140,568	\$132,054	\$118,297

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.* The following table presents the total OPEB liability of the College, as well as what the College's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$125,845	\$132,054	\$134,428

### ***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the fiscal year ended June 30, 2025, the College recognized OPEB expense of \$2,185. At June 30, 2025, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 2,711	\$ 20,478
Change of assumptions or other inputs	109,594	72,258
Transactions subsequent to the measurement date	23,200	-
<b>Total</b>	<b>\$ 135,505</b>	<b>\$ 92,736</b>

Of the total amount reported as deferred outflows of resources related to OPEB, \$23,200 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (4,866)
2027	(4,959)
2028	(5,135)
2029	(1,278)
2030	3,310
Thereafter	32,497
<b>Total</b>	<b>\$ 19,569</b>

**Net Pension Liability.** As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2025, the College's proportionate share of the net pension liabilities totaled \$19,351,127. Note 12. includes a complete discussion of defined benefit pension plans.

## **12. Retirement Plans – Defined Benefit Pension Plans**

### ***General Information about the Florida Retirement System (FRS)***

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees of State colleges. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The College's FRS and HIS pension expense totaled \$2,505,323 for the fiscal year ended June 30, 2025.

### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total

value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>% Value</u>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Senior Management Service Class</b>	<b>2.00</b>

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

*Contributions.* The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2024-25 fiscal year were:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	13.63
FRS, Senior Management Service	3.00	34.52
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	21.13
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 2 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the Plan totaled \$1,903,375 for the fiscal year ended June 30, 2025.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2025, the College reported a liability of \$13,278,024 for its proportionate share of the net pension liability. The net pension liability was measured as of

June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The College's proportionate share of the net pension liability was based on the College's 2023-24 fiscal year contributions relative to the total 2023-24 fiscal year contributions of all participating members. At June 30, 2024, the College's proportionate share was 0.034323727 percent, which was an increase of 0.000653761 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended June 30, 2025, the College recognized pension expense of \$2,203,727. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,341,438	\$ -
Change of assumptions	1,819,876	-
Net difference between projected and actual earnings on FRS Plan investments	-	882,527
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	634,015	35,987
College FRS contributions subsequent to the measurement date	<u>1,903,375</u>	<u>-</u>
<b>Total</b>	<u>\$ 5,698,704</u>	<u>\$ 918,514</u>

The deferred outflows of resources totaling \$1,903,375, resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (749)
2027	2,402,888
2028	279,655
2029	62,860
2030	<u>132,161</u>
<b>Total</b>	<u>\$ 2,876,815</u>

*Actuarial Assumptions.* The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.50 percent, average, including inflation
Investment rate of return	6.70 percent, net of pension plan investment expense, including inflation

Salary increases were changed from 3.25 percent in the previous valuation to 3.50 percent in the current valuation.

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2021. This is a change from the previous valuation in which the mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2024, valuation were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	3.3%	3.3%	1.1%
Fixed Income	29.0%	5.7%	5.6%	3.9%
Global Equity	45.0%	8.6%	7.0%	18.2%
Real Estate (Property)	12.0%	8.1%	6.8%	16.6%
Private Equity	11.0%	12.4%	8.8%	28.4%
Strategic Investments	2.0%	6.6%	6.2%	8.7%
<b>Total</b>	<u>100.0%</u>			
Assumed inflation - Mean			2.4%	1.5%

(1) As outlined in the Plan's investment policy.

**Discount Rate.** The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2024 valuation was unchanged from the previous valuation.

**Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.70 percent) or 1 percentage point higher (7.70 percent) than the current rate:

	<u>1% Decrease (5.70%)</u>	<u>Current Discount Rate (6.70%)</u>	<u>1% Increase (7.70%)</u>
College's proportionate share of the net pension liability	\$23,355,593	\$13,278,024	\$4,835,937

*Pension Plan Fiduciary Net Position.* Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan.* At June 30, 2025, the College reported a payable of \$241,685 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2025.

### **HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

*Contributions.* The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2025, the contribution rate was 2 percent of payroll pursuant to Section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College's contributions to the HIS Plan totaled \$338,028 for the fiscal year ended June 30, 2025.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2025, the College reported a net pension liability of \$6,073,103 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The College's proportionate share of the net pension liability was based on the College's 2023-24 fiscal year

contributions relative to the total 2023-24 fiscal year contributions of all participating members. At June 30, 2024, the College's proportionate share was 0.040484720 percent, which was an increase of 0.002956941 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended June 30, 2025, the College recognized pension expense of \$301,596. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 58,640	\$ 11,661
Change of assumptions	107,480	718,978
Net difference between projected and actual earnings on HIS Plan investments	-	2,196
Changes in proportion and differences between College HIS contributions and proportionate share of HIS contributions	543,200	112,192
College contributions subsequent to the measurement date	<u>338,028</u>	<u>-</u>
<b>Total</b>	<u>\$ 1,047,348</u>	<u>\$ 845,027</u>

The deferred outflows of resources totaling \$338,028 resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (31,493)
2027	(47,919)
2028	(67,941)
2029	(14,206)
2030	20,007
Thereafter	<u>5,845</u>
<b>Total</b>	<u>\$ (135,707)</u>

*Actuarial Assumptions.* The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.50 percent, average, including inflation
Municipal bond rate	3.93 percent

Salary increases were changed from 3.25 percent in the previous valuation to 3.50 percent in the current valuation.

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2021. This is a change from the previous valuation in which the mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

*Discount Rate.* The discount rate used to measure the total pension liability was 3.93 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 3.65 percent to 3.93 percent.

*Sensitivity of the College’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the College’s proportionate share of the net pension liability calculated using the discount rate of 3.93 percent, as well as what the College’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current rate:

	<b>1% Decrease (2.93%)</b>	<b>Current Discount Rate (3.93%)</b>	<b>1% Increase (4.93%)</b>
College’s proportionate share of the net pension liability	\$6,913,448	\$6,073,103	\$5,375,482

*Pension Plan Fiduciary Net Position.* Detailed information about the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan.* At June 30, 2025, the College reported a payable of \$3,661 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2025.

### **13. Retirement Plans – Defined Contribution Pension Plans**

**FRS Investment Plan.** The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA’s annual financial statements and in the State’s Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements,

are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions rates, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2024-25 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	11.30
FRS, Senior Management Service	12.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College’s Investment Plan pension expense totaled \$773,114 for the fiscal year ended June 30, 2025.

**State College System Optional Retirement Program.** Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college

contributes 5.15 percent of the participant’s salary to the participant’s account and 4.84 percent to cover the unfunded actuarial liability of the FRS pension plan, for a total of 9.99 percent, and employees contribute 3 percent of the employee’s salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant’s annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The College’s contributions to the Program totaled \$17,745 and employee contributions totaled \$5,329 for the 2024-25 fiscal year.

**14. Construction Commitment**

The College’s construction commitment at June 30, 2025, was as follows:

<u>Project Description</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Highlands Campus Mechanical Infrastructure and Energy Savings Project	<u>\$ 14,499,574</u>	<u>\$ 3,408,710</u>	<u>\$ 11,090,864</u>

**15. Risk Management Programs**

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and purchases excess insurance through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$100 million to February 28, 2025, and up to \$125 million from March 1, 2025, for property insurance. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile liability, workers’ compensation, health, life, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

In accordance with House Bill 5101, South Florida State College is required to participate in the State Group Insurance Program (SGIP) managed by the Division of State Group Insurance (DSGI) beginning January 1, 2025. As a result, claims liabilities paid from the Consortium plans from January through June 2025 were for claims incurred in calendar year 2024.

Pursuant to Section 110.123, Florida Statutes, effective in calendar year 2025, Florida College System employees may obtain healthcare services through participation in State group health insurance plan or through membership in a health maintenance organization plan under contract with the State. The State’s risk financing activities associated with State group health insurance, such as a risk of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund. It is the practice of the State not to purchase commercial coverage for the risk of loss covered by this Fund. Additional information on the State’s group health insurance plan, including

the actuarial report, is available from the Florida Department of Management Services, Division of State Group Insurance.

## 16. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 13,442,003
Academic Support	3,575,930
Student Services	5,589,231
Institutional Support	6,759,479
Operation and Maintenance of Plant	7,966,305
Scholarships and Waivers	6,222,544
Depreciation	3,843,289
Auxiliary Enterprises	<u>2,238,274</u>
<b>Total Operating Expenses</b>	<b><u><u>\$ 49,637,055</u></u></b>

## **OTHER REQUIRED SUPPLEMENTARY INFORMATION**

### **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Total OPEB Liability</b>					
Service cost	\$ 3,409	\$ 4,042	\$ 2,950	\$ 6,406	\$ 9,023
Interest	3,642	2,123	988	1,543	5,806
Difference between expected and actual experience	-	(16,822)	-	4,403	-
Changes of assumptions or other inputs	36,094	69,046	28,535	(9,546)	(80,092)
Benefit Payments	(14,806)	(21,029)	(17,758)	(28,972)	(27,327)
<b>Net change in total OPEB liability</b>	<b>28,339</b>	<b>37,360</b>	<b>14,715</b>	<b>(26,166)</b>	<b>(92,590)</b>
Total OPEB Liability - beginning	103,715	66,355	51,640	77,806	170,396
<b>Total OPEB Liability - ending</b>	<b>\$ 132,054</b>	<b>\$ 103,715</b>	<b>\$ 66,355</b>	<b>\$ 51,640</b>	<b>\$ 77,806</b>
Covered-Employee Payroll	\$ 12,955,894	\$ 12,955,894	\$ 11,417,420	\$ 11,417,420	\$ 11,913,337
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	<b>1.02%</b>	<b>0.80%</b>	<b>0.58%</b>	<b>0.45%</b>	<b>0.65%</b>
	<u>2019</u>	<u>2018</u>	<u>2017</u>		
<b>Total OPEB Liability</b>					
Service cost	\$ 13,581	\$ 13,451	\$ 13,501		
Interest	9,237	8,385	6,755		
Difference between expected and actual experience	(18,314)	-	-		
Changes of assumptions or other inputs	(62,774)	982	2,117		
Benefit Payments	(19,844)	(19,512)	(3,147)		
<b>Net change in total OPEB liability</b>	<b>(78,114)</b>	<b>3,306</b>	<b>19,226</b>		
Total OPEB Liability - beginning	248,510	245,204	225,978		
<b>Total OPEB Liability - ending</b>	<b>\$ 170,396</b>	<b>\$ 248,510</b>	<b>\$ 245,204</b>		
Covered-Employee Payroll	\$ 11,913,337	\$ 11,454,062	\$ 11,452,062		
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	<b>1.43%</b>	<b>2.17%</b>	<b>2.14%</b>		

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan**

	<u>2024 (1)</u>	<u>2023 (1)</u>	<u>2022 (1)</u>	<u>2021 (1)</u>
College's proportion of the FRS net pension liability	0.034323727%	0.033669966%	0.032673505%	0.031586452%
College's proportionate share of the FRS net pension liability	\$ 13,278,024	\$ 13,416,416	\$ 12,157,176	\$ 2,385,997
College's covered payroll (2)	\$ 17,155,769	\$ 14,910,156	\$ 13,441,263	\$ 12,997,029
College's proportionate share of the FRS net pension liability as a percentage of its covered payroll	77.40%	89.98%	90.45%	18.36%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	83.70%	82.38%	82.89%	96.40%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of College Contributions – Florida Retirement System Pension Plan**

	<u>2025 (1)</u>	<u>2024 (1)</u>	<u>2023 (1)</u>	<u>2022 (1)</u>
Contractually required FRS contribution	\$ 1,903,375	\$ 1,943,627	\$ 1,619,742	\$ 1,394,238
FRS contributions in relation to the contractually required contribution	<u>(1,903,375)</u>	<u>(1,943,627)</u>	<u>(1,619,742)</u>	<u>(1,394,238)</u>
FRS contribution deficiency (excess)	\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -
College's covered payroll (2)	\$ 16,970,992	\$ 17,155,769	\$ 14,910,156	\$ 13,441,263
FRS contributions as a percentage of covered payroll	11.22%	11.33%	10.86%	10.37%

- (1) The amounts presented for each fiscal year were determined as of June 30.
- (2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>
0.029942025%	0.030773188%	0.031065894%	0.031166361%	0.035532654%	0.038312104%
\$ 12,977,315	\$ 10,597,858	\$ 9,357,208	\$ 9,218,800	\$ 8,972,023	\$ 4,948,521
\$ 13,256,188	\$ 13,236,323	\$ 13,167,384	\$ 12,862,774	\$ 13,109,698	\$ 13,474,073
97.90%	80.07%	71.06%	71.67%	68.44%	36.73%
78.85%	82.61%	84.26%	83.89%	84.88%	92.00%

<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>
\$ 1,203,307	\$ 1,002,754	\$ 961,016	\$ 892,708	\$ 771,608	\$ 875,057
<u>(1,203,307)</u>	<u>(1,002,754)</u>	<u>(961,016)</u>	<u>(892,708)</u>	<u>(771,608)</u>	<u>(875,057)</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 12,997,029	\$ 13,256,188	\$ 13,236,323	\$ 13,167,384	\$ 12,682,774	\$ 13,109,698
9.26%	7.56%	7.26%	6.78%	6.00%	6.67%

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan**

	<u>2024 (1)</u>	<u>2023 (1)</u>	<u>2022 (1)</u>	<u>2021 (1)</u>
College's proportion of the HIS net pension liability	0.040484720%	0.037527779%	0.036623861%	0.035641652%
College's proportionate share of the HIS net pension liability	\$ 6,073,103	\$ 5,959,912	\$ 3,879,052	\$ 4,371,984
College's covered payroll (2)	\$ 16,971,379	\$ 14,871,325	\$ 13,178,335	\$ 12,676,294
College's proportionate share of the HIS net pension liability as a percentage of its covered payroll	35.78%	40.08%	29.44%	34.49%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	4.80%	4.12%	4.81%	3.56%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

**Schedule of College Contributions – Health Insurance Subsidy Pension Plan**

	<u>2025 (1)</u>	<u>2024 (1)</u>	<u>2023 (1)</u>	<u>2022 (1)</u>
Contractually required HIS contribution	\$ 338,028	\$ 342,756	\$ 246,864	\$ 221,605
HIS contributions in relation to the contractually required HIS contribution	<u>(338,028)</u>	<u>(342,756)</u>	<u>(246,864)</u>	<u>(221,605)</u>
HIS contribution deficiency (excess)	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>
College's covered payroll (2)	\$ 16,784,986	\$ 16,971,379	\$ 14,871,325	\$ 13,178,335
HIS contributions as a percentage of covered payroll	2.01%	2.02%	1.66%	1.68%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>
0.037226052%	0.038410279%	0.038841186%	0.038879359%	0.040973071%	0.042474145%
\$ 4,545,240	\$ 4,297,726	\$ 4,110,995	\$ 4,157,160	\$ 4,775,242	\$ 4,331,695
\$ 12,961,036	\$ 12,875,443	\$ 12,715,911	\$ 12,380,590	\$ 12,675,722	\$ 13,054,381
35.07%	33.38%	32.33%	33.58%	37.67%	33.18%
3.00%	2.63%	2.15%	1.64%	0.97%	0.50%

<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>
\$ 209,502	\$ 214,701	\$ 213,637	\$ 210,637	\$ 174,163	\$ 210,417
<u>(209,502)</u>	<u>(214,701)</u>	<u>(213,637)</u>	<u>(210,637)</u>	<u>(174,163)</u>	<u>(210,417)</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 12,676,294	\$ 12,961,036	\$ 12,875,443	\$ 12,715,911	\$ 12,380,590	\$ 12,675,722
1.65%	1.66%	1.66%	1.66%	1.41%	1.66%

**1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

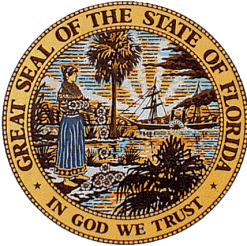
*Changes of Assumptions.* In 2024, amounts reported as changes of assumptions resulted from a change in salary increases, and the municipal rate to determine total OPEB liability increased from 3.65 percent to 3.93 percent. There were also changes in mortality, retirement, disability, and termination rates.

**2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* In 2024, salary increases including inflation increased from 3.25 percent to 3.50 percent and the mortality assumptions were updated.

**3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* In 2024, the municipal rate used to determine total pension liability increased from 3.65 percent to 3.93 percent and the demographic and coverage election assumptions were updated.



Sherrill F. Norman, CPA  
Auditor General

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the South Florida State College, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated February 17, 2026, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on

a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 17, 2026

***PRIOR AUDIT FOLLOW-UP***

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The College had taken corrective action for the finding included in our report No. 2025-153.