

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial Audit**

**ST. PETERSBURG COLLEGE**

For the Fiscal Year Ended  
June 30, 2025



Sherrill F. Norman, CPA  
Auditor General

## **Board of Trustees and President**

During the 2024-25 fiscal year, Dr. Tonjua Williams served as President of St. Petersburg College and the following individuals served as Members of the Board of Trustees:

Jason Butts, Chair  
Deveron M. Gibbons, Vice Chair  
Katherine E. Cole  
Thomas Kidwell

Note: One Trustee position was vacant  
the entire period.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was M. Cecilia Brown, and the audit was supervised by Anna A. McCormick, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at [jaimehoelscher@aud.state.fl.us](mailto:jaimehoelscher@aud.state.fl.us) or by telephone at (850) 412-2868.

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**State of Florida Auditor General**

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**ST. PETERSBURG COLLEGE**  
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# SUMMARY

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## SUMMARY OF REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of St. Petersburg College (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

## SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

## AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinions. In doing so we:

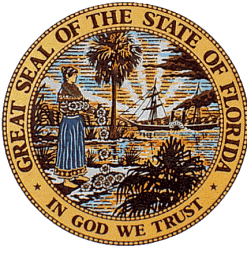
- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.
- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the College is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

## AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.





Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of St. Petersburg College, a component unit of the State of Florida, and its aggregate discretely presented component units as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of St. Petersburg College and of its aggregate discretely presented component units as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the aggregate discretely presented component units, which represent 100 percent of the transactions and account balances of the aggregate discretely presented component units columns as of June 30, 2025. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aggregate discretely presented component units, is based solely on the reports of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the **Auditor's Responsibilities for the Audit of the Financial Statements** section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical

requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

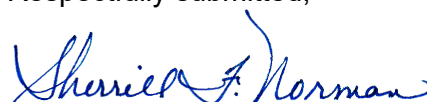
### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of College Contributions – Florida Retirement System Pension Plan**, **Schedule of the College's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of College Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information** be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 24, 2026, on our consideration of the St. Petersburg College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 24, 2026

## ***MANAGEMENT'S DISCUSSION AND ANALYSIS***

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Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2025, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for fiscal years ended June 30, 2025, and June 30, 2024.

### **FINANCIAL HIGHLIGHTS**

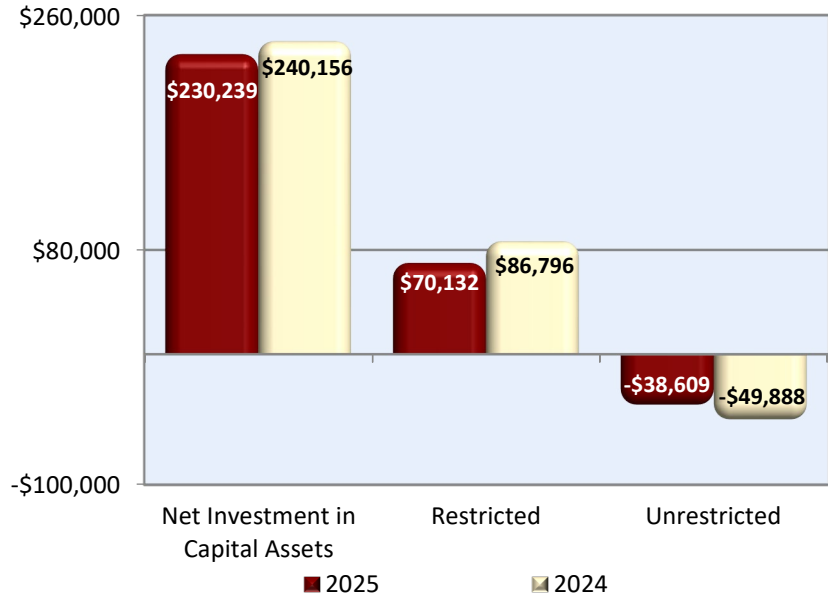
The College's assets and deferred outflows of resources totaled \$434.9 million at June 30, 2025. This balance reflects a \$20.8 million, or 4.6 percent decrease as compared to the 2023-24 fiscal year, resulting primarily from the increase in cash and cash equivalents of \$11.7 million offset by a decrease in the amount due from other governmental agencies of \$13.6 million, a decrease in investments of \$9.3 million, and a reduction in net capital assets of \$11.5 million.

During the 2024-25 fiscal year, liabilities and deferred inflows of resources decreased by \$5.5 million, or 3.1 percent, to an ending balance of \$173.1 million. The decrease in liabilities and deferred inflows of resources was primarily attributable to a decrease in the Florida Retirement System (FRS) Pension liability combined with its deferred inflow of resources of \$2 million and a decrease of the other postemployment benefits (OPEB) liability combined with its deferred inflow of resources of \$4.1 million which are determined by actuarial calculations, a decrease in payroll and employee leave liabilities of \$2.1 million, and a decrease in bonds payable of \$1.7 million, offset by increases in accounts payable of \$2.1 million, deposits and unearned revenue of \$1.5 million and changes in the facility lease agreements deferral of inflows of \$0.9 million. As a result, the College's net position decreased by \$15.3 million during the 2024-25 fiscal year, reaching a year-end balance of \$261.8 million.

The College's operating revenues totaled \$40.6 million for the 2024-25 fiscal year, representing an increase of \$0.5 million or 1.2 percent as compared to the 2023-24 fiscal year. Operating expenses totaled \$254 million for the 2024-25 fiscal year, representing an increase of 6.4 percent as compared to the 2023-24 fiscal year. The primary driver of the increase in spending was scholarships and waivers and materials and supplies offset by a decrease in personnel services.

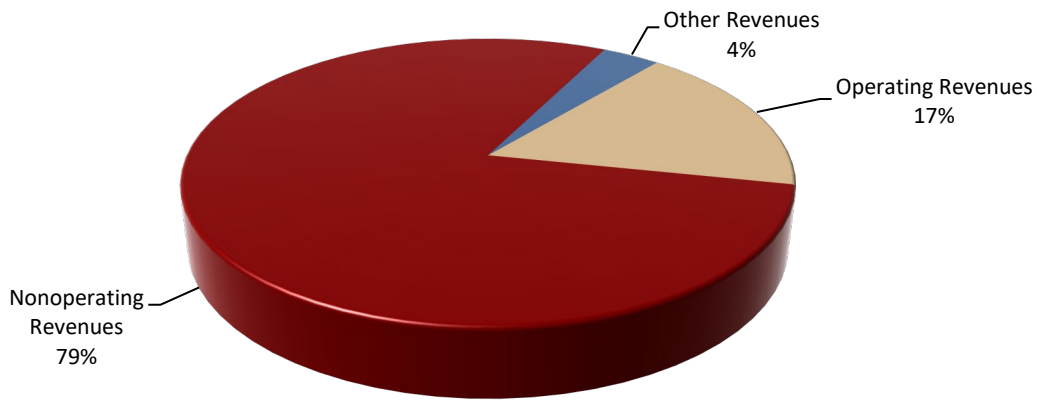
Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College reported a negative unrestricted net position of \$38.6 million for the 2024-25 fiscal year as a result of recording long-term liabilities that will be financed and paid from future unrestricted appropriations. The College's comparative total net position by category for the fiscal years ended June 30, 2025, and June 30, 2024, is shown in the following graph:

**Net Position  
(In Thousands)**



The following chart provides a graphical presentation of College revenues by category for the 2024-25 fiscal year:

**Total Revenues  
2024-25 Fiscal Year**



**OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to Governmental Accounting Standards Board (GASB) Statement No. 35, the College’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the College and its component units. These component units include: St. Petersburg College Foundation, Inc. (Foundation) and the Institute for Strategic Policy Solutions, Inc. (Institute). Based on the application of the criteria for determining component units the

Foundation and the Institute are included within the College reporting entity as discretely presented component units.

Information regarding these component units, including summaries of the discretely presented component units separately issued financial statements, is presented in the notes to financial statements. This MD&A focuses on the College, excluding the discretely presented component units. For those component units reporting under GASB standards, MD&A information is included in their separately issued audit reports.

### **The Statement of Net Position**

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College's financial condition.

The following summarizes the College's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

#### **Condensed Statement of Net Position at June 30**

(In Thousands)

	<b>2025</b>	<b>2024</b>
<b>Assets</b>		
Current Assets	\$ 131,538	\$ 131,242
Capital Assets, Net	236,555	248,101
Other Noncurrent Assets	38,564	48,531
<b>Total Assets</b>	<b>406,657</b>	<b>427,874</b>
<b>Deferred Outflows of Resources</b>	<b>28,210</b>	<b>27,823</b>
<b>Liabilities</b>		
Current Liabilities	17,754	15,492
Noncurrent Liabilities	98,761	107,336
<b>Total Liabilities</b>	<b>116,515</b>	<b>122,828</b>
<b>Deferred Inflows of Resources</b>	<b>56,590</b>	<b>55,805</b>
<b>Net Position</b>		
Net Investment in Capital Assets	230,239	240,156
Restricted	70,132	86,796
Unrestricted	(38,609)	(49,888)
<b>Total Net Position</b>	<b>\$ 261,762</b>	<b>\$ 277,064</b>

The most significant changes in the College's net position were attributable to the decrease in capital assets, net of \$11.5 million and the decrease in investments of \$9.3 million. More details about the sale of the Health Education Center's Annex and deferred maintenance expenditures driving these changes are described later in the MD&A.

## **The Statement of Revenues, Expenses, and Changes in Net Position**

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the College's activity for the 2024-25 and 2023-24 fiscal years:

### **Condensed Statement of Revenues, Expenses, and Changes in Net Position For the Fiscal Years**

(In Thousands)

	<u>2024-25</u>	<u>2023-24</u>
Operating Revenues	\$ 40,591	\$ 40,119
Less, Operating Expenses	<u>254,021</u>	<u>238,740</u>
<b>Operating Loss</b>	(213,430)	(198,621)
Net Nonoperating Revenues	<u>187,759</u>	<u>186,060</u>
<b>Loss Before Other Revenues</b>	(25,671)	(12,561)
Other Revenues	<u>8,605</u>	<u>7,193</u>
<b>Net Decrease In Net Position</b>	<u>(17,066)</u>	<u>(5,368)</u>
Net Position, Beginning of Year	277,064	282,432
Adjustment to Beginning Net Position	<u>1,764</u>	<u>-</u>
<b>Net Position, Beginning of Year, as Restated</b>	<u>278,828</u>	<u>282,432</u>
<b>Net Position, End of Year</b>	<u>\$ 261,762</u>	<u>\$ 277,064</u>

The following sections will describe the primary drivers for the College's operating and nonoperating activity. In addition, in the 2024-25 fiscal year, the College implemented GASB Statement No. 101, *Compensated Absences*, which adjusted the beginning net position by \$1.8 million for changes in calculation and guidance for liabilities related to employee vacation and sick leave. Additional information about the implementation of GASB Statement No. 101 and the adjustment to beginning net position is presented in the notes to financial statements.

### **Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues by source that were used to fund operating activities for the 2024-25 and 2023-24 fiscal years:

## Operating Revenues For the Fiscal Years

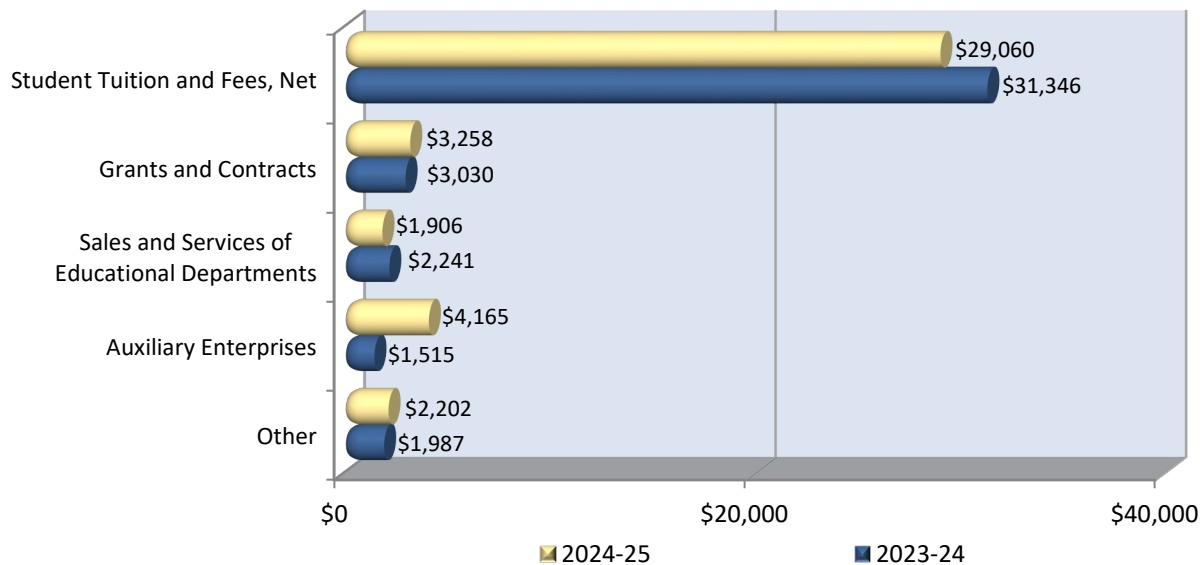
(In Thousands)

	2024-25	2023-24
Student Tuition and Fees, Net	\$ 29,060	\$ 31,346
Grants and Contracts	3,258	3,030
Sales and Services of Educational Departments	1,906	2,241
Auxiliary Enterprises	4,165	1,515
Other	2,202	1,987
<b>Total Operating Revenues</b>	<b>\$ 40,591</b>	<b>\$ 40,119</b>

The following chart presents the College's operating revenues for the 2024-25 and 2023-24 fiscal years:

### Operating Revenues

(In Thousands)



College operating revenues slightly increased by \$0.5 million, or 1.2 percent, compared to the 2023- 24 fiscal year primarily due to a transfer into auxiliary enterprises of \$2.5 million offset by an increase in scholarship allowances of \$2.1 million. The increase in scholarship allowances was due to changes in the Pell Grant program. More information about the changes to the Pell Grant program is discussed below in the nonoperating revenues section.

The transfer into auxiliary enterprises was a return of unused funds, transferred out in prior fiscal years, to the College's health insurance account to meet the safe harbor requirements as required by Section 112.08, Florida Statutes. Effective January 1, 2025, per Section 110.123, Florida Statutes, the College became a member of the State Group Health insurance plan. Additional information about the College's participation in the State Group Health insurance plan is presented in the notes to the financial statements.

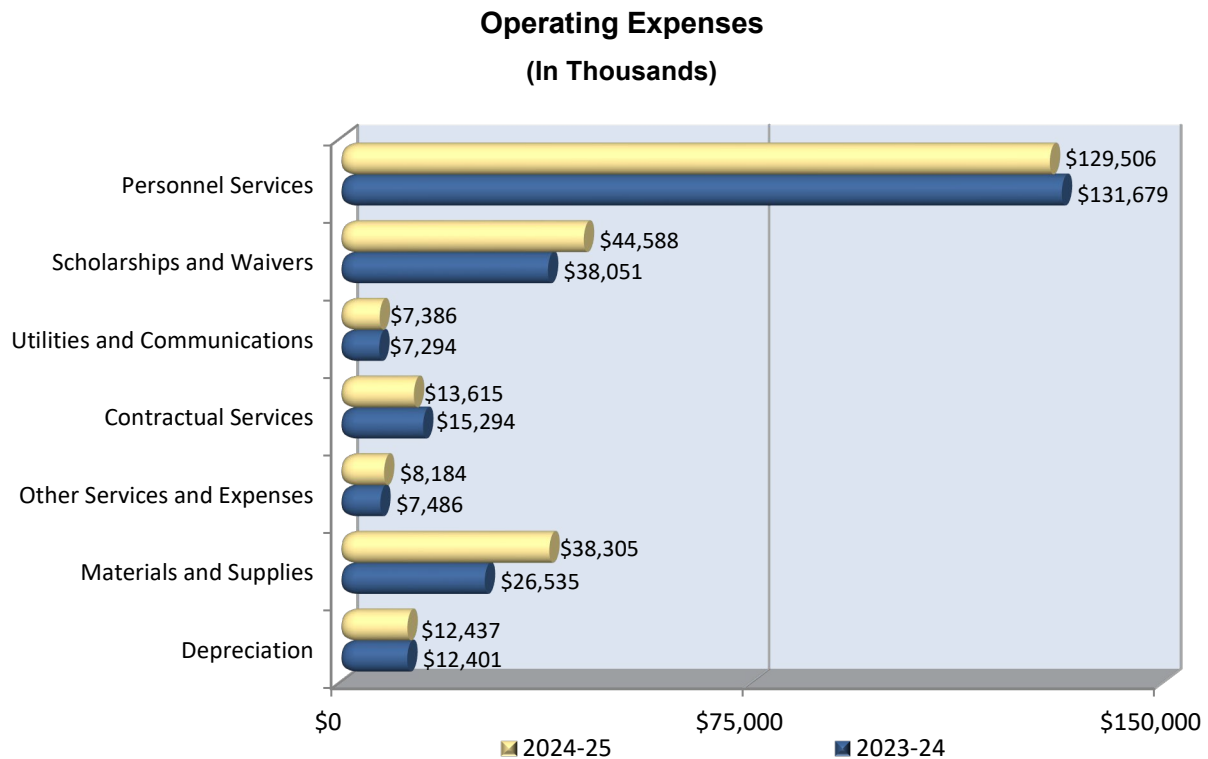
## Operating Expenses

Expenses are categorized as operating or nonoperating. The majority of the College's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2024-25 and 2023-24 fiscal years:

<b>Operating Expenses For the Fiscal Years</b>		
(In Thousands)		
	<u>2024-25</u>	<u>2023-24</u>
Personnel Services	\$ 129,506	\$131,679
Scholarships and Waivers	44,588	38,051
Utilities and Communications	7,386	7,294
Contractual Services	13,615	15,294
Other Services and Expenses	8,184	7,486
Materials and Supplies	38,305	26,535
Depreciation	12,437	12,401
<b>Total Operating Expenses</b>	<u>\$ 254,021</u>	<u>\$238,740</u>

The following chart presents the College's operating expenses for the 2024-25 and 2023-24 fiscal years:



College operating expenses increased by \$15.3 million, or 6.4 percent, compared to the 2023-24 fiscal year primarily due to increases in materials and supplies of \$11.8 million and scholarships and waivers of \$6.5 million offset by decreases in personnel services of \$2.2 million. Data software expenses of \$1.2 million shifted from the contractual services classification to the materials and supplies classification.

In the 2022-23 fiscal year, the College received \$47.6 million (Collegewide) and \$5 million (specifically for the Tarpon Springs Campus), for deferred maintenance as funded through the General Appropriations Act, Section 197, from the State Fiscal Recovery Fund (SFRF) administered by the United States Treasury in accordance with the American Rescue Plan Act (ARP). In the 2024-25 fiscal year, the College incurred deferred maintenance expenses, which was the primary contributor to the overall increase in material and supplies expense, by \$10.4 million.

The scholarship and waivers increase of \$6.5 million was primarily attributed to an increase in the Pell Grant program of \$10.6 million offset by reductions in the State Department of Education Open Door grant of \$1.3 million and Pipeline grant of \$0.5 million. Additionally, this was offset by the change in scholarship allowances of \$2.1 million discussed above in the Operating Revenues section. More information about the changes to the Pell grant program are discussed below in the Nonoperating Revenues and Expenses section.

The \$2.2 million decrease in personnel services was primarily due to increases in wages and payroll-related taxes of \$7 million as well as increases in personnel expenses for fringe benefits, including employee medical insurance premiums of \$2.9 million and employee vacation and sick leave liabilities of \$0.9 million offset by a decrease in the FRS Pension and Health Insurance Subsidy of \$13.1 million.

**Nonoperating Revenues and Expenses**

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College’s nonoperating revenues and expenses for the 2024-25 and 2023-24 fiscal years:

**Nonoperating Revenues (Expenses)  
For the Fiscal Years**

(In Thousands)

	2024-25	2023-24
State Noncapital Appropriations	\$ 95,988	\$ 97,959
Federal and State Student Financial Aid	63,535	53,010
Gifts and Grants	23,843	26,750
Investment Income	4,320	3,728
Gain on Investments	226	761
Gain on Disposal of Capital Assets	270	4,361
Interest on Capital Asset-Related Debt	(423)	(509)
<b>Net Nonoperating Revenues</b>	<b>\$ 187,759</b>	<b>\$ 186,060</b>

When compared to the prior fiscal year, the overall College net nonoperating revenues increased by \$1.7 million, or 0.9 percent. The change in nonoperating revenue was primarily due to an increase in

Federal and State financial aid of \$10.5 million offset by decrease in State noncapital appropriations of \$2 million, gifts and grants of \$2.9 million, and gain on the disposal of capital assets of \$4.1 million.

The primary driver of the increase in the Federal and State student financial aid of \$10.5 million is due to the implementation of the Free Application for Federal Student Aid (FAFSA) Simplification Act which expanded eligibility criteria of the Pell Grant program and adjusted the calculation of the student aid eligibility. This resulted in the amount received per student increasing and more students becoming eligible for the Pell Grant aid at the College.

The State noncapital appropriations decreased by a reduction of the Open Door Grant of \$1.3 million and lottery funds of \$0.9 million offset by an increase in general Florida College System (FCS) Program Fund appropriations of \$0.5 million.

Gifts and grants decreased by a reduction in the State Department of Education Critical Work Force Needs grant of \$3.9 million offset by an increase in funding of \$1.1 million received by the Pinellas County School District for the College’s collegiate high schools. The funding from the District is tied directly to the increase in student enrollment and the high school’s exceptional performance.

In addition, the College realized a gain of \$0.3 million for the sale of the Health Education Center Annex building in the 2024-25 fiscal year compared to the gain realized in the 2023-24 fiscal year from the sale of the Coliseum lot and Wellness Center for \$4.4 million.

**Other Revenues**

This category is composed of State capital appropriations, and capital grants, contracts, gifts, and fees. The following summarizes the College’s other revenues for the 2024-25 and 2023-24 fiscal years:

<b>Other Revenues For the Fiscal Years</b>		
<b>(In Thousands)</b>		
	<u>2024-25</u>	<u>2023-24</u>
State Capital Appropriations	\$ 1,637	\$ 641
Capital Grants, Contracts, Gifts, and Fees	<u>6,968</u>	<u>6,552</u>
<b>Total</b>	<u>\$ 8,605</u>	<u>\$ 7,193</u>

**The Statement of Cash Flows**

The statement of cash flows provides information about the College’s financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College’s ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes the College’s cash flows for the 2024-25 and 2023-24 fiscal years:

**Condensed Statement of Cash Flows  
For the Fiscal Years**

(In Thousands)

	<b>2024-25</b>	<b>2023-24</b>
Cash Provided (Used) by:		
Operating Activities	\$ (207,432)	\$ (175,307)
Noncapital Financing Activities	183,298	177,951
Capital and Related Financing Activities	21,983	9,439
Investing Activities	13,843	3,679
<b>Net Increase in Cash and Cash Equivalents</b>	11,692	15,762
Cash and Cash Equivalents, Beginning of Year	99,833	84,071
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 111,525</b>	<b>\$ 99,833</b>

Major sources of cash inflows came from Federal Direct Student Loan program receipts (\$29.7 million), State noncapital appropriations (\$96 million), State capital appropriations (\$15.6 million), noncapital gifts and grants (\$23.8 million), Federal and State student financial aid (\$63.5 million), net student tuition and fees (\$29.2 million), and capital gifts and grants (\$7 million). Major uses of cash were disbursements to students for Federal Direct Student Loans (\$29.7 million), payments to employees and for employee benefits (\$136.1 million), payments for scholarships (\$44.8 million), payments to suppliers (\$61 million), principal paid on capital debt (\$2 million), and utilities and communications (\$7.4 million).

The College's overall cash and cash equivalents increased in the 2024-25 fiscal year by \$11.7 million, or 11.7 percent from the 2023-24 fiscal year. Changes in cash and cash equivalents are the result of the following factors:

- The increase in operating activities net cash used of \$32.1 million was due to increases in scholarships paid to students of \$6.7 million, payments made to suppliers of \$11.8 million, and personnel related payments of \$14.8 million. The payments made to students were primarily attributed to the changes to the Pell Grant program and the payments to suppliers were primarily attributed to SFRF deferred maintenance construction projects. Wages and employee benefits also increased as described above in the Operating Expenses section.
- The increase in noncapital financing activities net cash inflows provided of \$5.3 million was the result of the increase of Pell Grant program aid of \$10.2 million offset by decreases of State grants of \$2.9 million and State noncapital appropriations of \$2 million discussed above in the Nonoperating Revenues and Expenses section.
- The increase in cash received related to capital and related financing activities of \$12.5 million was primarily driven by an increase in receipt of State capital appropriations of \$8.5 million for deferred maintenance construction projects and \$1 million for the Midtown Manufacturing lab. Additionally, the College spent less on capitalized construction projects in 2024-25 fiscal year by \$6.2 million offset by less proceeds received from the sale of the fixed property of \$2.7 million.
- The increase in cash activity from investing activities of \$10.2 million compared to the 2023-24 fiscal year was primarily due to the proceeds of the sale of certificate of deposits.

<b>CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS, AND DEBT ADMINISTRATION</b>
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**Capital Assets**

At June 30, 2025, the College had \$462.1 million in capital assets, less accumulated depreciation of \$225.5 million, for net capital assets of \$236.6 million. Depreciation charges for the current fiscal year totaled \$12.4 million. The following table summarizes the College’s capital assets, net of accumulated depreciation, at June 30:

**Capital Assets, Net at June 30**  
(In Thousands)

	2025	2024
Land	\$ 23,448	\$ 23,922
Construction in Progress	1,308	7,972
Buildings	204,031	207,790
Other Structures and Improvements	2,446	2,765
Furniture, Machinery, and Equipment	4,583	4,911
Lease Assets	739	741
<b>Capital Assets, Net</b>	<b>\$ 236,555</b>	<b>\$ 248,101</b>

As part of its Master Plan, the College sold the Health Education Center Annex building and land for \$2 million. The land and building were retired reducing the College’s capital assets by \$1.8 million and realizing a gain of \$0.3 million.

Additional information about the College’s capital assets is presented in the notes to financial statements.

**Capital Expenses and Commitments**

Major capital expenses through June 30, 2025, were incurred for deferred maintenance as funded through the General Appropriations Act, Section 197, from the SFRF administered by the United States Treasury in accordance with the ARP. The College’s construction commitments at June 30, 2025, are as follows:

	<b>Amount</b> <b>(In Thousands)</b>
Total Committed	\$ 47,198
Completed to Date	(20,179)
<b>Balance Committed</b>	<b>\$ 27,019</b>

Additional information about the College’s construction commitments is presented in the notes to financial statements.

**Debt Administration**

As of June 30, 2025, the College had \$5.5 million in outstanding capital improvement debt payable and \$0.8 million of leases payable representing a decrease of \$1.6 million, or 20.5 percent, from the prior

fiscal year. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30:

**Long-Term Debt at June 30**  
(In Thousands)

	<u>2025</u>	<u>2024</u>
SBE Capital Outlay Bonds	\$ 610	\$ 714
Florida Department of Education Capital Improvement Revenue Bonds	4,930	6,560
Leases Payable	<u>776</u>	<u>671</u>
<b>Total</b>	<u>\$ 6,316</u>	<u>\$ 7,945</u>

The lease payable amount of \$0.8 million represents current lease arrangements for vehicles, copiers, mail processing equipment, and a facility lease for the College’s Veterinary Technology program. Additional information about the College’s long-term debt is presented in the notes to the financial statements.

**ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE**

The College’s economic condition is closely tied to that of the State of Florida. Because of limited economic growth and increased demand for State resources, only a modest increase in State funding is anticipated in the 2025-26 fiscal year.

On-going efforts to develop new revenue sources and contain costs continue to serve the College well in its commitment to the growth of education programs, improved student access, and overall excellence in service to its students and the community. The conservative budgetary stance taken by the College provides a framework for a focused response in support of our educational mission.

Through the Division of Workforce, Community & Corporate partnerships, the College has focused on adding programs and increasing enrollments in short-term certification programs through strengthened partnerships with businesses in targeted industries including technology, healthcare, business & professional services, and manufacturing.

In addition, the College has undergone a real estate strategic master planning assessment to optimize property and technology assets and align our footprint with the needs of our students and community.

**REQUESTS FOR INFORMATION**

Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to Mike Meigs, Associate Vice President for Financial and Business Services, St. Petersburg College, PO Box 13489, St. Petersburg, FL 33733.

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# BASIC FINANCIAL STATEMENTS

## ST. PETERSBURG COLLEGE A Component Unit of the State of Florida Statement of Net Position

June 30, 2025

	<u>College</u>	<u>Component Units</u>
<b>ASSETS</b>		
Current Assets:		
Cash and Cash Equivalents	\$ 67,903,393	\$ 3,046,804
Restricted Cash and Cash Equivalents	23,229,648	-
Restricted Investments	15,812	81,337,038
Accounts Receivable, Net	1,764,416	454,984
Leases Receivable	959,270	-
Due from Other Governmental Agencies	35,989,500	-
Due from Component Units	750,628	-
Inventories	110,423	-
Prepaid Expenses	813,476	18,487
Deposits	1,678	-
<b>Total Current Assets</b>	<u>131,538,244</u>	<u>84,857,313</u>
Noncurrent Assets:		
Restricted Cash and Cash Equivalents	20,392,360	-
Investments	3,955,707	32,605,722
Restricted Investments	2,432,693	-
Leases Receivable	11,783,695	-
Depreciable Capital Assets, Net	211,799,251	-
Nondepreciable Capital Assets	24,755,282	-
<b>Total Noncurrent Assets</b>	<u>275,118,988</u>	<u>32,605,722</u>
<b>TOTAL ASSETS</b>	<u>406,657,232</u>	<u>117,463,035</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	4,289,444	-
Pensions	23,920,754	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>28,210,198</u>	<u>-</u>
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	8,327,965	25,437
Salary and Payroll Taxes Payable	1,180,587	-
Retainage Payable	583,970	-
Due to College	-	180,463
Unearned Revenue	1,979,553	-
Deposits Held for Others	2,384,330	-
Long-Term Liabilities - Current Portion:		
Bonds Payable	1,820,000	-
Leases Payable	298,247	-
Compensated Absences Payable	938,216	-
Other Postemployment Benefits Payable	149,765	-
Net Pension Liability	91,142	-
<b>Total Current Liabilities</b>	<u>17,753,775</u>	<u>205,900</u>

	<b>College</b>	<b>Component Units</b>
<b>LIABILITIES (Continued)</b>		
Noncurrent Liabilities:		
Bonds Payable	3,720,000	-
Leases Payable	477,462	-
Compensated Absences Payable	10,627,824	-
Other Postemployment Benefits Payable	7,378,301	-
Net Pension Liability	76,557,697	-
<b>Total Noncurrent Liabilities</b>	<b>98,761,284</b>	<b>-</b>
<b>TOTAL LIABILITIES</b>	<b>116,515,059</b>	<b>205,900</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	32,226,881	-
Pensions	11,816,863	-
Lease Receivable	12,545,947	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>56,589,691</b>	<b>-</b>
<b>NET POSITION</b>		
Net Investment in Capital Assets	230,238,823	-
Restricted:		
Nonexpendable:		
Endowment	-	40,601,769
Expendable:		
Grants and Loans	13,150,992	56,360,698
Scholarships	1,989,159	-
Capital Projects	54,976,782	-
Debt Service	15,812	-
Unrestricted	(38,608,888)	20,294,668
<b>TOTAL NET POSITION</b>	<b>\$ 261,762,680</b>	<b>\$ 117,257,135</b>

The accompanying notes to financial statements are an integral part of this statement.

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**ST. PETERSBURG COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2025**

	<b>College</b>	<b>Component Units</b>
<b>REVENUES</b>		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship Allowances of \$27,514,074	\$ 29,060,089	\$ -
Federal Grants and Contracts	186,257	-
State and Local Grants and Contracts	2,416,893	-
Nongovernmental Grants and Contracts	655,061	-
Sales and Services of Educational Departments	1,905,821	-
Auxiliary Enterprises	4,165,052	-
Other Operating Revenues	2,202,209	6,587,154
<b>Total Operating Revenues</b>	<b>40,591,382</b>	<b>6,587,154</b>
<b>EXPENSES</b>		
Operating Expenses:		
Personnel Services	129,505,782	-
Scholarships and Waivers	44,588,262	4,831,341
Utilities and Communications	7,386,408	-
Contractual Services	13,615,009	2,868,123
Other Services and Expenses	8,183,906	-
Materials and Supplies	38,305,457	9,738
Depreciation	12,436,534	-
<b>Total Operating Expenses</b>	<b>254,021,358</b>	<b>7,709,202</b>
<b>Operating Loss</b>	<b>(213,429,976)</b>	<b>(1,122,048)</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State Noncapital Appropriations	95,987,989	-
Federal and State Student Financial Aid	63,535,165	-
Gifts and Grants	23,842,810	-
Investment Income	4,320,258	1,899,262
Net Gain on Investments	225,612	3,087,380
Gain on Disposal of Capital Assets	269,648	-
Interest on Capital Asset-Related Debt	(422,615)	-
<b>Net Nonoperating Revenues</b>	<b>187,758,867</b>	<b>4,986,642</b>
<b>Income (Loss) Before Other Revenues</b>	<b>(25,671,109)</b>	<b>3,864,594</b>
State Capital Appropriations	1,637,600	-
Capital Grants, Contracts, Gifts, and Fees	6,967,820	-
Other Revenues	-	2,606,120
<b>Total Other Revenues</b>	<b>8,605,420</b>	<b>2,606,120</b>
<b>Increase (Decrease) in Net Position</b>	<b>(17,065,689)</b>	<b>6,470,714</b>
Net Position, Beginning of Year	277,064,257	110,786,421
Adjustment to Beginning Net Position	1,764,112	-
<b>Net Position, Beginning of Year, as Restated</b>	<b>278,828,369</b>	<b>110,786,421</b>
<b>Net Position, End of Year</b>	<b>\$ 261,762,680</b>	<b>\$ 117,257,135</b>

The accompanying notes to financial statements are an integral part of this statement.

**ST. PETERSBURG COLLEGE**  
**A Component Unit of the State of Florida**  
**Statement of Cash Flows**

**For the Fiscal Year Ended June 30, 2025**

	<b>College</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Student Tuition and Fees, Net	\$ 29,181,468
Grants and Contracts	4,346,851
Payments to Suppliers	(60,980,874)
Payments for Utilities and Communications	(7,386,408)
Payments to Employees	(99,780,507)
Payments for Employee Benefits	(36,368,637)
Payments for Scholarships	(44,842,911)
Auxiliary Enterprises	4,234,068
Sales and Services of Educational Departments	1,905,821
Other Receipts	2,258,850
	<b>(207,432,279)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State Noncapital Appropriations	95,987,989
Federal and State Student Financial Aid	63,467,071
Federal Direct Loan Program Receipts	29,666,720
Federal Direct Loan Program Disbursements	(29,666,720)
Gifts and Grants Received for Other Than Capital or Endowment Purposes	23,842,810
	<b>183,297,870</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
State Capital Appropriations	15,622,218
Capital Grants and Gifts	6,967,820
Proceeds from Sale of Capital Assets	2,005,900
Purchases of Capital Assets	(150,325)
Principal Paid on Capital Debt and Leases	(2,039,968)
Interest Paid on Capital Debt and Leases	(422,615)
	<b>21,983,030</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Proceeds from Sales and Maturities of Investments	9,521,420
Investment Income	4,322,276
	<b>13,843,696</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>11,692,317</b>
Cash and Cash Equivalents, Beginning of Year	99,833,084
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 111,525,401</b>

	<u>College</u>
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (213,429,976)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	12,436,534
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	31,713
Due from Other Governmental Agencies	(341,527)
Due from Component Unit	45,085
Inventories	10,478
Prepaid Expenses	(782,533)
Leases Receivable	(813,909)
Other Assets	(864)
Accounts Payable	8,964
Salaries and Payroll Taxes Payable	(1,240,831)
Unearned Revenue	1,032,999
Deposits Held for Others	437,223
Compensated Absences Payable	927,000
Other Postemployment Benefits Payable	401,091
Net Pension Liability	(6,551,534)
Deferred Outflows of Resources Related to Other Postemployment Benefits	823,002
Deferred Inflows of Resources Related to Other Postemployment Benefits	(4,538,183)
Deferred Inflows - Lease Receivable	899,751
Deferred Outflows of Resources Related to Pensions	(1,209,986)
Deferred Inflows of Resources Related to Pensions	4,423,224
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	<u>\$ (207,432,279)</u>

**SUPPLEMENTAL DISCLOSURE OF NONCASH INVESTING AND  
CAPITAL FINANCING ACTIVITIES**

Unrealized gains on investments were recognized on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ 209,728
Gain from the disposal of capital assets were recognized on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ 18,595

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **1. Summary of Significant Accounting Policies**

**Reporting Entity.** The governing body of St. Petersburg College, a component unit of the State of Florida, is the College Board of Trustees. The Board of Trustees constitutes a corporation and is composed of five members appointed by the Governor and confirmed by the Senate. The Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by State law and State Board of Education (SBE) rules. However, the Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and SBE rules. The College serves Pinellas County.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based on the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

**Discretely Presented Component Units.** Based on the application of the criteria for determining component units, the following component units are included within the College's reporting entity:

- St. Petersburg College Foundation, Inc. (Foundation): This legally separate organization is a community advocate for St. Petersburg College and encourages charitable donations to provide financial support for the College and its students. As a public charity, the Foundation accepts donations to provide scholarships for students, enhance the College's many and varied teaching and public service programs, as well as to support capital projects and other related College improvements, and is governed by a separate board.
- Institute for Strategic Policy Solutions, Inc. (Institute): This legally separate organization benefits the College through the promotion of educational and civic engagement through its operations and activities by providing students, faculty, and the community at large, a forum and center for learning and scholarly public discourse and is governed by a separate board.

The College's component units, as described above, are also direct-support organizations, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, are financially accountable to the College. The component units are managed independently, outside the College's budgeting process, and their powers generally are vested in a governing board pursuant to various State statutes. The component units receive, hold, invest, and administer property and make expenditures to or for the benefit of the College.

The College's component units are audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The audited financial statements of these organizations are available to the public at the College. The financial data reported on the accompanying financial statements was derived from the audited financial statements of the organizations for the fiscal year ended March 31, 2025. Additional condensed financial statements for the College's component units are included in a subsequent note.

**Basis of Presentation.** The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Measurement Focus and Basis of Accounting.** Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component units use the economic resources measurement focus and accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred, and follows GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Non-operating revenues include State noncapital appropriations, Federal and State student financial aid, gifts and grants, and investment income (net of unrealized gains or losses or investments). Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the College and the amount that is actually paid by the student or the third party making payment on behalf of the student. The College calculated its scholarship allowances by identifying financial aid applied versus cash payments applied to the student accounts receivable.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

**Cash and Cash Equivalents.** Cash and cash equivalents consists of cash on hand, cash in demand accounts, and cash placed with the State Treasury Special Purpose Investment Account (SPIA) and the State Board of Administration (SBA) Florida PRIME investment pools. For reporting cash flows, the College considers all highly liquid investments with original maturities of 3 months or less, that are not held solely for income or profit, to be cash equivalents. Under this definition, the College considers amounts invested in the State Treasury SPIA and the SBA Florida PRIME investment pools to be cash equivalents.

College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by the Federal Deposit Insurance Corporation, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2025, the College reported as cash equivalents at fair value \$22,574,072 in the State Treasury SPIA investment pool representing ownership of a share of the pool, not the underlying securities (Level 3 inputs, as defined in Note 4.) Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of AA-f by Standard & Poor's, had an effective duration of 3.33 years, and fair value factor of 1.003 at June 30, 2025. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balance. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The College relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State

Treasury SPIA investment pool are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

At June 30, 2025, the College reported as cash equivalents \$48,891,073 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College's investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAM by Standard & Poor's and had a weighted-average days to maturity (WAM) of 47 days as of June 30, 2025. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at amortized cost.

Section 218.409(8)(a), Florida Statutes, provides that "the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2025, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

**Capital Assets.** College capital assets consist of land, construction in progress, buildings, other structures and improvements, furniture, machinery, and equipment, and lease assets. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of \$5,000 for tangible personal property, \$100,000 for other structures and improvements, and \$2,000,000 for buildings. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 10 to 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:

- Computer Equipment – 3 years
- Vehicles, Office Machines, and Educational Equipment – 5 years
- Furniture – 7 years
- Lease Assets – 2 to 5 years

**Noncurrent Liabilities.** Noncurrent liabilities include bonds payable, leases payable, compensated absences payable, other postemployment benefits payable (OPEB), and net pension liabilities that are not scheduled to be paid within the next fiscal year.

**Pensions.** For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

## 2. Accounting Change

**Change in Accounting Principle.** The College implemented GASB Statement No. 101, *Compensated Absences*, whose objective is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. The objective was achieved by aligning the recognition and measurement guidance under a unified model and by amending previously required note disclosures. Due to the implementation on July 1, 2024, the beginning balance of the compensated absences liability was decreased by \$1,764,112, which resulted in an increase to the beginning net position by the same amount as shown in the table below.

<u>Description</u>	<u>College</u>
Net Position, Beginning of Year, as previously reported	\$ 277,064,257
Change in accounting principle (GASB Statement No. 101)	1,764,112
<b>Net Position, Beginning of Year, as Restated</b>	<b><u>\$ 278,828,369</u></b>

## 3. Deficit Net Position in Individual Funds

The College reported an unrestricted net position which included a deficit in the current funds - unrestricted, as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, OPEB payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (46,575,070)
Auxiliary Funds	7,966,182
<b>Total</b>	<b><u>\$ (38,608,888)</u></b>

#### 4. Investments

The Board of Trustees has adopted a written investment policy providing that surplus funds of the College shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Section 218.415(16), Florida Statutes, authorizes the College to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined by Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open-end or closed-end management type investment companies; and other investments approved by the Board of Trustees as authorized by law. SBE Rule 6A-14.0765(3), Florida Administrative Code, provides that College loan, endowment, annuity, and life income funds may also be invested pursuant to Section 215.47, Florida Statutes. Investments authorized by Section 215.47, Florida Statutes, include bonds, notes, commercial paper, and various other types of investments.

Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

**Fair Value Measurement.** The College categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The College's investments at June 30, 2025 are reported as follows:

Investments by fair value level	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
SBA Debt Service Accounts	\$ 15,812	\$ 15,812	\$ -	\$ -
Certificate of Deposit/Bank Deposit Program	6,388,400	6,388,400	-	-
<b>Total investments measured at fair value</b>	<b>\$ 6,404,212</b>	<b>\$ 6,404,212</b>	<b>\$ -</b>	<b>\$ -</b>

**State Board of Administration Debt Service Accounts.** The College reported investments totaling \$15,812 at June 30, 2025, in the SBA Debt Service Accounts. These investments are used to make debt service payments on bonds issued by the SBE for the benefit of the College. The College's investments consist of United States Treasury securities, with maturity dates of 6 months or less, and are reported at fair value. The College relies on policies developed by the SBA for managing interest rate risk and credit risk for this account. Disclosures for the Debt Service Accounts are included in the notes to the financial statements of the State's Annual Comprehensive Financial Report.

**Certificates of Deposit and Bank Deposit Program.** At June 30, 2025, the College had a financial institution purchase investment in individual certificates of deposit (CDs) with 6 different banks in the

College’s name totaling \$1,501,028 and none of those investments exceeded \$250,000 per bank. The CDs are insured by the Federal Deposit Insurance Corporation (FDIC). The CDs carry original maturity dates ranging from 12 months to 36 months with annual percentage interest rates ranging from 3.00 percent to 5.05 percent. In addition, the College reported investments totaling \$4,887,372 at June 30, 2025, in the Bank Deposit Program with 1 bank. The Bank Deposit Program is an account investment used to hold cash balances until the funds are reinvested in CDs. Investments in the Bank Deposit Program are not insured by the FDIC.

**Component Units Investments.** The College component units, the Foundation and the Institute, categorize their fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, level 2 inputs are significant other observable inputs, and level 3 are significant other unobservable Inputs. As of March 31, 2025, investments held by the Foundation and the Institute are reported at fair value as follows:

Investments by fair value level	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Other Unobservable Inputs (Level 3)
United States Government Obligations	\$ 6,376,952	\$ 6,376,952	\$ -	\$ -
Federal Agency Obligations	9,668,398	-	9,668,398	-
Bonds and Notes	9,674,602	-	9,674,602	-
Stocks and Other Equity Securities	68,002,364	68,002,364	-	-
Mutual Funds	17,734,064	15,783,879	1,950,185	-
Private Equity Investments	2,486,380	-	-	2,486,380
<b>Total investments measured at fair value</b>	<b>\$ 113,942,760</b>	<b>\$ 90,163,195</b>	<b>\$ 21,293,185</b>	<b>\$ 2,486,380</b>

The Foundation and the Institute have written investment policies to provide the basis for the management of a prudent investment program appropriate to the particular fund type.

*Interest Rate and Credit Risk:* Interest rate risk is the risk that changes in interest rates will adversely affect the fair market value of an investment. Credit risk is the risk that an insurer or other counterparty to an investment will not fulfill its obligation. The Foundation’s investment policy limits investments in fixed income securities to maturities of no longer than 30 years. The Foundation has \$18,311,921 in obligations of United States Government, Federal agency obligations, and bonds and notes that include embedded options including the option, at the discretion of the issuer, to call their obligation.

The Institute’s investment policy limits investments in fixed income securities high-credit quality, short and intermediate duration bonds (both U.S. and non-U.S., Corporate and Government, including Government agencies and inflation-protected and non-inflation protected.) The Institute has \$7,408,031 in United States Government and Federal agency obligations.

The Foundation’s investment policy provides that debt issues of investment grade “BBB” or better is preferred. However, investment managers may purchase lesser quality debt investments as long as the purchases represent no more than 25 percent of a manager’s fixed income portfolio.

The Institute's investment policy provides that fixed income securities shall be limited to high-credit quality, short and intermediate duration bonds including obligations of the United States Government or those explicitly guaranteed by the United States Government that have little or no credit risk. These securities may include diversified commingled investment vehicles such as index funds or exchange-traded-funds.

The following are maturities and credit quality ratings for the Foundation and the Institute investments at March 31, 2025:

<u>Investment Type</u>	<u>Investment Maturities (In Years)</u>					<u>Credit Quality Range (1)</u>
	<u>Fair Value</u>	<u>Less Than 1</u>	<u>1-5</u>	<u>6-10</u>	<u>More Than 10</u>	
United States						
Government Obligations	\$ 6,376,952	\$ 2,927,492	\$ 618,626	\$ 1,273,311	\$ 1,557,523	(2)
Federal Agency Obligations	9,668,398	4,047,565	769,888	604,279	4,246,666	AA+/NA
Bonds and Notes	9,674,602	1,157,067	1,875,610	754,638	5,887,287	AAA-NR
Fixed Income Mutual Funds (3)	14,425,758	-	14,425,758	-	-	AAA-BBB
Fixed Income Mutual Funds (3)	1,338,011	-	-	-	1,338,011	AA/NA
Fixed Income Mutual Funds (3)	438,424	-	-	-	438,424	BBB
Fixed Income Mutual Funds (3)	144,444	-	144,444	-	-	BBB-
Fixed Income Mutual Funds (3)	467,730	-	-	-	467,730	BBB/BBB-
Fixed Income Mutual Funds (3)	450,266	-	-	450,266	-	Not Rated
Private Equity Investments	2,486,380	2,486,380	-	-	-	Not Rated
Equity Mutual Funds	469,431	469,431	-	-	-	Not Rated
Equity Securities	68,002,364	68,002,364	-	-	-	Not Rated
<b>Total Component Units Investments</b>	<b>\$ 113,942,760</b>	<b>\$ 79,090,299</b>	<b>\$ 17,834,326</b>	<b>\$ 3,082,494</b>	<b>\$ 13,935,641</b>	

(1) Rated by Standard & Poor's.

(2) Disclosure of credit risk is not required for this investment type.

(3) Fixed income mutual funds with a weighted average maturity of less than 5 years.

**Custodial Credit Risk:** Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Foundation or the Institute will not be able to recover the value of its investments. The Foundation's investment policy does not address custodial risk. Foundation investments in debt securities are uninsured, not registered in the name of the Foundation, and held by financial institutions and, as such, are exposed to custodial credit risk.

The Institute's investment policy does not address custodial risk. Institute's investments in debt securities are uninsured, not registered in the name of the Institute, and held by financial institutions, and as such, are exposed to custodial credit risk. From time to time the Institute holds deposits in excess of the amount insured by the FDIC and the Securities Investment Protection Corporation. Management believes that the risk of loss on these deposits is remote.

**Concentration of Credit Risk:** Concentration of credit risk is the risk of loss attributed to the magnitude of the Foundation's or the Institute's investment in a single issuer.

The Foundation's investment policy provides that investments in fixed income securities of a single issue must not exceed 5 percent of fair value total investment assets with each money manager. United States Government and Federal agency obligations are not subject to this limitation. For equities, no single major industry may represent more than 15 percent of the market value of the total amount each investment firm has to invest at the time of purchase, and in no case shall an individual security be

purchased that exceeds 5 percent of the portfolio total without approval from the investment committee. The policy also provides that the target asset allocation for the investment portfolio is 75 percent in equities, and 25 percent in fixed income.

The Institute's investment policy provides that investments in fixed income securities of a single security, issuer, or company may not exceed 10 percent of the overall portfolio. The Investment Manager has full responsibility for security selection and diversification subject to the guidelines of the Institute's policy. The policy also provides that the target asset allocation for the investment portfolio is \$1 million reserve in cash or cash equivalents, \$7 million in liquid low risk income producing instruments such as United States Treasury notes or Federal agency bonds, and any remaining balance of the investment portfolio not to exceed a 60 percent equity allocation.

## **5. Accounts Receivable**

Accounts receivable represents amounts for student fee deferments, uncollected commissions for food, vending, and bookstore operations, accrued interest, and contract and grant reimbursements due from third parties. The accounts receivable is reported net of a \$1,542,718 allowance for doubtful accounts.

## **6. Leases Receivable**

Leases receivable represent 20 contracted arrangements for the use of the College's assets including land, cell tower equipment, and facility space. The terms of the lease arrangements are determined by evaluating the non-cancelable term length, the optional term length, and assessing the likelihood with reasonable certainty the option to extend the term or terminate the agreement may occur. The term lengths range from 1 to 99 years. Lease revenues and interest revenues totaling \$989,915 and \$533,476, respectively, were recorded during the 2024-25 fiscal year.

## **7. Due From Other Governmental Agencies**

The amount due from other governmental agencies primarily consists of \$31,625,357 of Public Education Capital Outlay allocations and deferred maintenance funding due from the State for College facilities.

## **8. Due From and To Component Units/College**

The \$750,628 reported as due from component units consists of amounts owed to the College by the Foundation for programs and scholarships and by the Institute for reimbursement of expenses. The College's financial statements are reported for the fiscal year ended June 30, 2025. The College's component units' financial statements are reported for the fiscal year ended March 31, 2025. Accordingly, amounts reported by the College as due from component units on the statement of net position do not agree with amounts reported by the component units as due to the College.

## **9. Capital Assets**

Capital assets activity for the fiscal year ended June 30, 2025, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Adjustments (1)</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:					
Land	\$ 23,922,284	\$ -	\$ -	\$ 474,416	\$ 23,447,868
Construction in Progress	7,972,245	-	505,630	7,170,461	1,307,414
<b>Total Nondepreciable Capital Assets</b>	<b>\$ 31,894,529</b>	<b>\$ -</b>	<b>\$ 505,630</b>	<b>\$ 7,644,877</b>	<b>\$ 24,755,282</b>
Depreciable Capital Assets:					
Buildings	\$ 382,321,130	\$ -	\$ 7,236,797	\$ 1,969,894	\$ 387,588,033
Other Structures and Improvements	16,364,078	-	-	92,784	16,271,294
Furniture, Machinery, and Equipment	30,520,145	-	1,662,251	337,723	31,844,673
Lease Assets	1,266,173	(80,298)	421,722	-	1,607,597
<b>Total Depreciable Capital Assets</b>	<b>430,471,526</b>	<b>(80,298)</b>	<b>9,320,770</b>	<b>2,400,401</b>	<b>437,311,597</b>
Less, Accumulated Depreciation:					
Buildings	174,531,265	-	9,715,258	689,463	183,557,060
Other Structures and Improvements	13,599,087	-	319,477	92,784	13,825,780
Furniture, Machinery, and Equipment	25,609,264	(99,662)	2,089,470	337,723	27,261,349
Lease Assets	525,113	30,715	312,329	-	868,157
<b>Total Accumulated Depreciation</b>	<b>214,264,729</b>	<b>(68,947)</b>	<b>12,436,534</b>	<b>1,119,970</b>	<b>225,512,346</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>\$ 216,206,797</b>	<b>\$ (11,351)</b>	<b>\$ (3,115,764)</b>	<b>\$ 1,280,431</b>	<b>\$ 211,799,251</b>

(1) Adjustments for lease assets for modification and terminations.

## 10. Unearned Revenue

Unearned revenue at June 30, 2025, includes restricted grants and contracts revenue, and student tuition and fees received prior to fiscal year end related to subsequent accounting periods. As of June 30, 2025, the College reported the following amounts as unearned revenue:

<u>Description</u>	<u>Amount</u>
Grants and Contracts	\$ 1,056,105
Student Tuition and Fees	923,448
<b>Total Unearned Revenue</b>	<b>\$ 1,979,553</b>

## 11. Long-Term Liabilities

Long-term liabilities activity for the fiscal year ended June 30, 2025, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Bonds Payable	\$ 7,274,000	\$ -	\$ 1,734,000	\$ 5,540,000	\$ 1,820,000
Leases Payable	671,306	429,886	325,483	775,709	298,247
Compensated Absences Payable (1)	12,403,152	-	837,112	11,566,040	938,216
Other Postemployment					
Benefits Payable	7,126,975	728,336	327,245	7,528,066	149,765
Net Pension Liability	83,200,372	33,173,845	39,725,378	76,648,839	91,142
<b>Total Long-Term Liabilities</b>	<b>\$ 110,675,805</b>	<b>\$ 34,332,067</b>	<b>\$ 42,949,218</b>	<b>\$ 102,058,654</b>	<b>\$ 3,297,370</b>

(1) The change in compensated absences payable is presented as a net change.

**Bonds Payable.** Various bonds were issued to finance capital outlay projects of the College. The following is a description of the bonded debt issues:

- **SBE Capital Outlay Bonds.** The SBE issues capital outlay bonds on behalf of the College. These bonds mature serially and are secured by a pledge of the College's portion of the State-assessed motor vehicle license tax and by the State's full faith and credit. The SBE and the SBA administer the principal and interest payments, investment of debt service resources, and compliance with reserve requirements.
- **Capital Improvement Revenue Bonds, Series 2006A, 2010A, 2018A, and 2021A.** These bonds are authorized by Article VII, Section 11(d) of the Florida Constitution; Sections 215.57 through 215.83 and Section 1009.23, Florida Statutes; and other applicable provisions of law. Principal and interest on these bonds are secured by and payable solely from a first lien pledge of the capital improvement fees collected pursuant to Section 1009.23(11), Florida Statutes, by the Series 2006A participating colleges on a parity with any additional bonds issued subsequent to the issuance of the Series 2006A bonds. The Series 2006A bonds constitute the first series of bonds to be issued pursuant to a Master Authorizing Resolution. The Governing Board authorized the sale of Series 2010A Bonds by the Third Supplemental Resolution adopted on May 11, 2010, which also amended the Master Authorizing Resolution. Upon the issuance of additional bonds, all bonds will share a parity first lien on the pledged revenues of all colleges participating in any series of bonds then outstanding. The Series 2018A and 2021A will share the lien on the revenues pledged by the colleges participating in such additional bonds. The Series 2018A and 2021A bonds refunded the outstanding 2006A and 2010A bonds that financed the construction and renovation and remodeling of educational facilities.

The College had the following bonds payable at June 30, 2025:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rates (Percent)</u>	<u>Annual Maturity To</u>
SBE Capital Outlay Bonds:			
Series 2020A	\$ 610,000	5.00	2030
Florida Department of Education			
Capital Improvement Revenue Bonds:			
Series 2018A	2,665,000	5.00	2027
Series 2021A	<u>2,265,000</u>	5.00	2030
<b>Total</b>	<u>\$ 5,540,000</u>		

Annual requirements to amortize all bonded debt outstanding as of June 30, 2025, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>SBE Capital Outlay Bonds and Capital Improvement Revenue Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 1,820,000	\$ 277,000	\$ 2,097,000
2027	1,911,000	186,000	2,097,000
2028	571,000	90,450	661,450
2029	603,000	61,900	664,900
2030	635,000	31,750	666,750
<b>Total</b>	<u>\$ 5,540,000</u>	<u>\$ 647,100</u>	<u>\$ 6,187,100</u>

**Leases Payable.** Copier and printing equipment of \$716,779, mail processing equipment of \$86,248, vehicles of \$567,508, and a facility lease of \$237,062 are recorded as leases. The stated interest rates range from 3.5 percent to 15 percent. Future minimum payments under the lease agreements and the present value of the minimum payments as of June 30, 2025, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 353,828	\$ 298,247	\$ 55,581
2027	229,317	185,901	43,416
2028	189,024	153,987	35,037
2029	116,276	97,413	18,863
2030	50,360	40,161	10,199
<b>Total Minimum Lease Payments</b>	<u>\$ 938,805</u>	<u>\$ 775,709</u>	<u>\$ 163,096</u>

**Compensated Absences Payable.** College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. Compensated Absences are estimated and accrued as liabilities to the extent that it is more likely than not that the leave will be used for time off or otherwise paid in cash or settled through noncash means. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2025, the estimated liability for compensated absences, which includes the College's share of the Florida Retirement System and FICA contributions, totaled \$11,566,040. The current portion of the compensated absences liability, \$938,216, is the amount expected to be paid in the coming fiscal year and represents a historical percentage of leave payouts applied to the total accrued leave liability, excluding sick leave pools and donated leave bank liabilities.

**Other Postemployment Benefits Payable.** The College follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for other postemployment benefits administered by the Florida College System Risk Management Consortium (Consortium) and life insurance benefits through purchased commercial insurance.

***General Information about the OPEB Plan***

*Plan Description.* The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the Consortium that provides OPEB for all employees who satisfy the College's retirement eligibility provisions. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College's healthcare plan for medical, prescription drug, dental, vision and life insurance coverage. The College subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible. The OPEB

Plan contribution requirements and benefit terms of the College and the OPEB Plan members are established and may be amended by action from the Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

*Benefits Provided.* The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB plan only provides an implicit subsidy as described above.

*Employees Covered by Benefit Terms.* At June 30, 2023, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	12
Inactive Employees Entitled to But Not Yet Receiving Benefits	47
Active Employees	1,161
<b>Total</b>	<u>1,220</u>

**Total OPEB Liability**

The College’s total OPEB liability of \$7,528,066 was measured as of June 30, 2024, and was determined by an actuarial valuation as of June 30, 2023.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.40 percent
Real Wage growth	0.85 percent
Wage Inflation	3.25 percent
Salary increases, including wage inflation	
Regular Employees	3.65 – 6.35 percent
Senior Management	4.20 – 9.30 percent
Discount rate – Municipal Bond Index Rate	
Prior Measurement Date	3.65 percent
Measurement Date	3.93 percent
Healthcare cost trend rates	
Pre-Medicare	7.00 percent for 2023, decreasing to an ultimate rate of 4.40 percent by 2034
Medicare	5.125 percent for 2023, decreasing to an ultimate rate of 4.40 percent by 2027

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

Mortality rates were based on the PUB-2010 mortality tables, with adjustments for FRS experience and generational mortality improvements using Scale MP-2021.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increases used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023, adopted by FRS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2023, valuation were based on a review of recent plan experience done concurrently with the June 30, 2023, valuation.

**Changes in the Total OPEB Liability**

	<b>Amount</b>
<b>Balance at 6/30/24</b>	<u>\$ 7,126,975</u>
<b>Changes for the year:</b>	
Service Cost	453,554
Interest	274,782
Changes in Assumptions or Other Inputs	(221,788)
Benefit Payments	<u>(105,457)</u>
<b>Net Changes</b>	<u>401,091</u>
<b>Balance at 6/30/25</b>	<u><u>\$ 7,528,066</u></u>

Changes in assumptions and other inputs since the prior measurement date:

- Change in retirement rates, termination rates, disability rates, mortality rates, and DROP entry assumptions.
- Change in salary increases.
- Change in the discount rate from 3.65 percent in 2023 to 3.93 percent in 2024.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current rate:

	<u>1% Decrease (2.93%)</u>	<u>Current Discount Rate (3.93%)</u>	<u>1% Increase (4.93%)</u>
Total OPEB liability	\$8,820,290	\$7,528,066	\$6,480,690

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.* The following table presents the total OPEB liability of the College, as well as what the College’s total OPEB liability would be if it were calculated using a healthcare cost trend rates that is 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$6,196,205	\$7,528,066	\$9,275,075

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the fiscal year ended June 30, 2025, the College recognized negative OPEB expense of \$3,164,326. At June 30, 2025, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 349,775	\$ 15,602,138
Change of assumptions or other inputs	3,789,904	16,624,743
Transactions subsequent to the measurement date	149,765	-
<b>Total</b>	<u>\$ 4,289,444</u>	<u>\$ 32,226,881</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$149,765 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (3,892,661)
2027	(3,892,661)
2028	(3,524,583)
2029	(3,026,402)
2030	(2,997,412)
Thereafter	<u>(10,753,483)</u>
<b>Total</b>	<u>\$ (28,087,202)</u>

**Net Pension Liability.** As a participating employer in the Florida Retirement System (FRS), the College recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2025, the College’s proportionate share of the net pension liabilities totaled \$76,648,839. Note 12. includes a complete discussion of defined benefit pension plans.

**12. Retirement Plans – Defined Benefit Pension Plans**

**General Information about the Florida Retirement System (FRS)**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members in the

Senior Management Service Class employed by the State and faculty and specified employees of State colleges. Chapter 112, Florida Statutes, established the HIS Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the College are eligible to enroll as members of the State-administered FRS. Provisions relating to FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The College's FRS and HIS pension expense totaled \$6,495,327 for the fiscal year ended June 30, 2025.

### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a

percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<b><u>Class, Initial Enrollment, and Retirement Age/Years of Service</u></b>	<b><u>% Value</u></b>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Senior Management Service Class</b>	<b>2.00</b>

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

**Contributions.** The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2024-25 fiscal year were:

<b><u>Class</u></b>	<b><u>Percent of Gross Salary</u></b>	
	<b><u>Employee</u></b>	<b><u>Employer (1)</u></b>
FRS, Regular	3.00	13.63
FRS, Senior Management Service	3.00	34.52
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	21.13
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 2 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The College's contributions to the plan totaled \$9,013,046 for the fiscal year ended June 30, 2025.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2025, the College reported a liability of \$50,462,739 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The College's proportionate share of the net pension liability was based on the College's 2023-24 fiscal year contributions relative to the total 2023-24 fiscal year contributions of all participating members. At June 30, 2024, the College's proportionate share was 0.130446247 percent, which was a decrease of 0.007053038 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended June 30, 2025, the College recognized pension expense of \$6,343,795. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 5,098,092	\$ -
Change of assumptions	6,916,380	-
Net difference between projected and actual earnings on FRS Plan investments	-	3,354,017
Changes in proportion and differences between College FRS contributions and proportionate share of contributions	490,658	3,430,007
College FRS contributions subsequent to the measurement date	<u>9,013,046</u>	<u>-</u>
<b>Total</b>	<u>\$ 21,518,176</u>	<u>\$ 6,784,024</u>

The deferred outflows of resources totaling \$9,013,046 resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (1,770,770)
2027	7,759,490
2028	(124,045)
2029	(473,926)
2030	<u>330,357</u>
<b>Total</b>	<u>\$ 5,721,106</u>

*Actuarial Assumptions.* The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.50 percent, average, including inflation
Investment rate of return	6.70 percent, net of pension plan investment expense, including inflation

Salary increases were changed from 3.25 percent in the previous valuation to 3.50 percent in the current valuation.

Mortality rates were based on the PUB-2010 base table projected generationally with the Scale MP-2021. This is a change from the previous valuation in which the mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2024, valuation were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	3.3%	3.3%	1.1%
Fixed Income	29.0%	5.7%	5.6%	3.9%
Global Equity	45.0%	8.6%	7.0%	18.2%
Real Estate (Property)	12.0%	8.1%	6.8%	16.6%
Private Equity	11.0%	12.4%	8.8%	28.4%
Strategic Investments	2.0%	6.6%	6.2%	8.7%
<b>Total</b>	<u>100.0%</u>			
Assumed inflation - Mean			2.4%	1.5%

(1) As outlined in the Plan's investment policy.

**Discount Rate.** The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2024 valuation was unchanged from the previous valuation.

**Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.70 percent) or 1 percentage point higher (7.70 percent) than the current rate:

	<u>1% Decrease (5.70%)</u>	<u>Current Discount Rate (6.70%)</u>	<u>1% Increase (7.70%)</u>
College's proportionate share of the net pension liability	\$88,762,198	\$50,462,739	\$18,378,826

*Pension Plan Fiduciary Net Position.* Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

### **HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

*Contributions.* The HIS plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2025, the contribution rate was 2 percent of payroll pursuant to section 112.363, Florida Statutes. The College contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The College's contributions to the HIS Plan totaled \$1,601,694 for the fiscal year ended June 30, 2025.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2025, the College reported a net pension liability of \$26,186,100 for its proportionate share of the net pension liability. The current portion of the net pension liability is the College's proportionate share of benefit payments expected to be paid within 1 year, net of the College's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The College's proportionate share of the net pension liability was based on the College's 2023-24 fiscal year contributions relative to the total 2023-24 fiscal year contributions of all participating members. At

June 30, 2024, the College's proportionate share was 0.174562617 percent, which was a decrease of 0.004334572 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended June 30, 2025, the College recognized pension expense of \$151,532. In addition, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 252,845	\$ 50,281
Change of assumptions	463,432	3,100,098
Net difference between projected and actual earnings on HIS Plan investments	-	9,471
Changes in proportion and differences between College HIS contributions and proportionate share of HIS contributions	84,607	1,872,989
College contributions subsequent to the measurement date	<u>1,601,694</u>	<u>-</u>
<b>Total</b>	<u><u>\$ 2,402,578</u></u>	<u><u>\$ 5,032,839</u></u>

The deferred outflows of resources totaling \$1,601,694 resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (1,097,805)
2027	(1,016,619)
2028	(994,114)
2029	(633,258)
2030	(380,013)
Thereafter	<u>(110,146)</u>
<b>Total</b>	<u><u>\$ (4,231,955)</u></u>

*Actuarial Assumptions.* The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.50 percent, average, including inflation
Municipal bond rate	3.93 percent

Salary increases were changed from 3.25 percent in the previous valuation to 3.50 percent in the current valuation.

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2021. This is a change from the previous valuation in which the mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

*Discount Rate.* The discount rate used to measure the total pension liability was 3.93 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 3.65 percent to 3.93 percent.

*Sensitivity of the College’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the College’s proportionate share of the net pension liability calculated using the discount rate of 3.93 percent, as well as what the College’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current rate:

	<b>1% Decrease (2.93%)</b>	<b>Current Discount Rate (3.93%)</b>	<b>1% Increase (4.93%)</b>
College’s proportionate share of the net pension liability	\$28,809,507	\$26,186,100	\$23,178,083

*Pension Plan Fiduciary Net Position.* Detailed information about the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

**13. Retirement Plans – Defined Contribution Pension Plans**

**FRS Investment Plan.** The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA’s annual financial statements and in the State’s Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements, are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates, that are based on salary and membership class

(Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2024-25 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	11.30
FRS, Senior Management Service	12.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5- year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the College.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The College's Investment Plan pension expense totaled \$3,975,954 for the fiscal year ended June 30, 2025.

**State College System Optional Retirement Program.** Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes 5.15 percent of the participant's salary to the participant's account, and 4.84 percent to cover the unfunded actuarial liability of the FRS pension plan, for a total of 9.99 percent, and employees

contribute 3 percent of the employee’s salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The College’s contributions to the Program totaled \$319,822 and employee contributions totaled \$188,500 for the 2024-25 fiscal year.

#### 14. Construction Commitments

The College’s capital and deferred maintenance construction project commitments at June 30, 2025, were as follows:

<u>Project Description (2)</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Tarpon Springs Campus Reno DFR	\$ 7,466,783	\$ 1,415,499	\$ 6,051,284
Clearwater Campus Reno DFR	7,129,773	4,827,415	2,302,358
St. Petersburg Campus Reno DFR	6,277,385	1,752,863	4,524,522
Midtown Center Gym Reno DFR	4,046,637	3,075,953	970,684
Firing Range DFR	3,936,699	148,258	3,788,441
Tarpon Springs - PECO	3,232,383	1,795,572	1,436,811
Epicenter Reno DFR	3,063,407	2,503,015	560,392
Downtown Collegiate High School Reno	2,758,665	108,874	2,649,791
Seminole Campus Reno DFR	2,538,018	2,068,546	469,472
Downtown Center Reno DFR	2,259,742	1,023,075	1,236,667
<b>Subtotal</b>	<u>42,709,492</u>	<u>18,719,070</u>	<u>23,990,422</u>
Other Projects (1)	4,487,985	1,459,708	3,028,277
<b>Total</b>	<u>\$ 47,197,477</u>	<u>\$ 20,178,778</u>	<u>\$ 27,018,699</u>

- (1) Individual projects with a current total commitment of less than \$2 million at June 30, 2025.
- (2) DFR indicates a Deferred Maintenance project funded through the General Appropriations Act, Section 197, for State Fiscal Recovery Fund (SFRF).

#### 15. Risk Management Programs

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; cybercrime; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide college risk management program. The Consortium is self-sustaining through member assessments (premiums) and purchases excess insurance through commercial companies for claims in excess of specified amounts. Excess insurance from commercial companies provided coverage of up to \$100 million to February 28, 2025, and up to \$125 million from March 1, 2025, for property insurance. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile liability, workers' compensation, health, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

Pursuant to Section 110.123, Florida Statutes, College employees, as of January 1, 2025, may obtain health insurance benefits, such as medical, prescription, vision, dental, and life insurances, through participation in the State group health insurance plan or through membership in a health maintenance organization plan under contract with the State. The State’s risk financing activities associated with State group health insurance, such as risk of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund. It is the practice of the State not to purchase commercial coverage for the risk of loss covered by this Fund. Additional information on the State’s group health insurance plan, including the actuarial report, is available from the Florida Department of Management Services, Division of State Group Insurance.

Additional life insurance is provided by the College through purchased commercial insurance as a fringe benefit.

## 16. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 68,504,607
Public Services	221,627
Academic Support	50,800,650
Student Services	26,516,256
Institutional Support	28,165,414
Operation and Maintenance of Plant	22,573,545
Scholarships and Waivers	44,588,262
Depreciation	12,436,534
Auxiliary Enterprises	<u>214,463</u>
<b>Total Operating Expenses</b>	<b><u>\$ 254,021,358</u></b>

## 17. Discretely Presented Component Units

The College has two discretely presented component units as discussed in Note 1. These component units represent 100 percent of the transactions and account balances of the aggregate discretely presented component units columns of the financial statements. The following financial information is from the most recently available audited financial statements of the component units:

## Condensed Statement of Net Position

	<u>Direct-Support Organizations</u>		<u>Total</u>
	<u>St. Petersburg College Foundation, Inc. 3/31/2025</u>	<u>Institute for Strategic Policy Solutions, Inc. 3/31/2025</u>	
<b>Assets:</b>			
Current Assets	\$ 69,075,301	\$ 15,782,012	\$ 84,857,313
Other Noncurrent Assets	32,605,722	-	32,605,722
<b>Total Assets</b>	<u>101,681,023</u>	<u>15,782,012</u>	<u>117,463,035</u>
<b>Liabilities:</b>			
Current Liabilities	25,437	180,463	205,900
<b>Total Liabilities</b>	<u>25,437</u>	<u>180,463</u>	<u>205,900</u>
<b>Net Position:</b>			
Restricted Nonexpendable	40,601,769	-	40,601,769
Restricted Expendable	56,360,698	-	56,360,698
Unrestricted	4,693,119	15,601,549	20,294,668
<b>Total Net Position</b>	<u>\$ 101,655,586</u>	<u>\$ 15,601,549</u>	<u>\$ 117,257,135</u>

## Condensed Statement of Revenues, Expenses, and Changes in Net Position

	<u>Direct-Support Organizations</u>		<u>Total</u>
	<u>St. Petersburg College Foundation, Inc. 3/31/2025</u>	<u>Institute for Strategic Policy Solutions, Inc. 3/31/2025</u>	
Operating Revenues	\$ 6,561,604	\$ 25,550	\$ 6,587,154
Operating Expenses	(7,007,824)	(701,378)	(7,709,202)
<b>Operating Loss</b>	<u>(446,220)</u>	<u>(675,828)</u>	<u>(1,122,048)</u>
<b>Net Nonoperating Revenues</b>	<u>4,149,903</u>	<u>836,739</u>	<u>4,986,642</u>
Other Revenues	2,606,120	-	2,606,120
<b>Increase in Net Position</b>	<u>6,309,803</u>	<u>160,911</u>	<u>6,470,714</u>
Net Position, Beginning of Year	95,345,783	15,440,638	110,786,421
<b>Net Position, End of Year</b>	<u>\$ 101,655,586</u>	<u>\$ 15,601,549</u>	<u>\$ 117,257,135</u>

## **OTHER REQUIRED SUPPLEMENTARY INFORMATION**

### **Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Total OPEB Liability</b>					
Service cost	\$ 453,554	\$ 816,614	\$ 1,146,546	\$ 3,270,687	\$ 2,308,660
Interest	274,782	431,202	315,301	1,033,006	1,219,275
Changes of benefit terms	-	-	-	-	76,396
Difference between expected and actual experience	-	37,749	-	(23,846,334)	-
Changes of assumptions or other inputs	(221,788)	(5,452,834)	(3,422,411)	(10,311,487)	7,572,244
Benefit Payments	(105,457)	(138,799)	(113,596)	(219,475)	(244,958)
<b>Net change in total OPEB liability</b>	<b>401,091</b>	<b>(4,306,068)</b>	<b>(2,074,160)</b>	<b>(30,073,603)</b>	<b>10,931,617</b>
Total OPEB Liability - beginning	7,126,975	11,433,043	13,507,203	43,580,806	32,649,189
<b>Total OPEB Liability - ending</b>	<b>\$ 7,528,066</b>	<b>\$ 7,126,975</b>	<b>\$ 11,433,043</b>	<b>\$ 13,507,203</b>	<b>\$ 43,580,806</b>
Covered-Employee Payroll	\$ 71,211,358	\$ 71,211,358	\$ 64,073,678	\$ 64,073,678	\$ 63,528,538
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	<b>10.57%</b>	<b>10.01%</b>	<b>17.84%</b>	<b>21.08%</b>	<b>68.60%</b>
	<u>2019</u>	<u>2018</u>	<u>2017</u>		
<b>Total OPEB Liability</b>					
Service cost	\$ 2,662,445	\$ 2,803,338	\$ 3,172,404		
Interest	1,225,088	1,063,422	902,828		
Changes of benefit terms	-	-	-		
Difference between expected and actual experience	685,268	308,683	-		
Changes of assumptions or other inputs	(3,507,308)	(2,149,578)	(4,029,653)		
Benefit Payments	(143,267)	(337,649)	(2,210)		
<b>Net change in total OPEB liability</b>	<b>922,226</b>	<b>1,688,216</b>	<b>43,369</b>		
Total OPEB Liability - beginning	31,726,963	30,038,747	29,995,378		
<b>Total OPEB Liability - ending</b>	<b>\$ 32,649,189</b>	<b>\$ 31,726,963</b>	<b>\$ 30,038,747</b>		
Covered-Employee Payroll	\$ 63,528,538	\$ 70,877,184	\$ 67,676,956		
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	<b>51.39%</b>	<b>44.76%</b>	<b>44.39%</b>		

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**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan**

	<u>2024 (1)</u>	<u>2023 (1)</u>	<u>2022 (1)</u>	<u>2021 (1)</u>
College's proportion of the FRS net pension liability	0.130446247%	0.137499285%	0.142406750%	0.144203336%
College's proportionate share of the FRS net pension liability	\$ 50,462,739	\$ 54,789,112	\$ 52,986,754	\$ 10,892,923
College's covered payroll (2)	\$ 80,670,719	\$ 85,489,393	\$ 80,732,409	\$ 81,487,947
College's proportionate share of the FRS net pension liability as a percentage of its covered payroll	62.55%	64.09%	65.63%	13.37%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	83.70%	82.38%	82.89%	96.40%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of College Contributions – Florida Retirement System Pension Plan**

	<u>2025 (1)</u>	<u>2024 (1)</u>	<u>2023 (1)</u>	<u>2022 (1)</u>
Contractually required FRS contribution	\$ 9,013,046	\$ 8,169,328	\$ 7,023,571	\$ 6,241,224
FRS contributions in relation to the contractually required contribution	<u>(9,013,046)</u>	<u>(8,169,328)</u>	<u>(7,023,571)</u>	<u>(6,241,224)</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll (2)	\$ 86,463,771	\$ 80,670,719	\$ 85,489,393	\$ 80,732,409
FRS contributions as a percentage of covered payroll	10.42%	10.13%	8.22%	7.73%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, State college system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>
0.138939864%	0.149408009%	0.158067659%	0.166468397%	0.172938656%	0.181549298%
\$ 60,218,585	\$ 51,454,038	\$ 47,610,798	\$ 49,240,234	\$ 43,667,146	\$ 23,449,527
\$ 84,519,177	\$ 83,548,024	\$ 89,843,140	\$ 96,548,044	\$ 86,803,263	\$ 83,468,575
71.25%	61.59%	52.99%	51.00%	50.31%	28.09%
78.85%	82.61%	84.26%	83.89%	84.88%	92.00%

<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>
\$ 5,505,514	\$ 4,632,729	\$ 4,495,419	\$ 4,446,167	\$ 4,334,018	\$ 4,235,961
(5,505,514)	(4,632,729)	(4,495,419)	(4,446,167)	(4,334,018)	(4,235,961)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 81,487,947	\$ 84,519,177	\$ 83,548,024	\$ 89,843,140	\$ 96,548,044	\$ 86,803,263
6.76%	5.48%	5.38%	4.95%	4.49%	4.88%

**Schedule of the College's Proportionate Share of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan**

	<u>2024 (1)</u>	<u>2023 (1)</u>	<u>2022 (1)</u>	<u>2021 (1)</u>
College's proportion of the HIS net pension liability	0.174562617%	0.178897189%	0.177803375%	0.183460532%
College's proportionate share of the HIS net pension liability	\$ 26,186,100	\$ 28,411,260	\$ 18,832,217	\$ 22,504,192
College's covered payroll (2)	\$ 74,255,775	\$ 78,283,984	\$ 72,695,166	\$ 73,081,230
College's proportionate share of the HIS net pension liability as a percentage of its covered payroll	35.26%	36.29%	25.91%	30.79%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	4.80%	4.12%	4.81%	3.56%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

**Schedule of College Contributions – Health Insurance Subsidy Pension Plan**

	<u>2025 (1)</u>	<u>2024 (1)</u>	<u>2023 (1)</u>	<u>2022 (1)</u>
Contractually required HIS contribution	\$ 1,601,694	\$ 1,476,384	\$ 1,179,903	\$ 1,076,751
HIS contributions in relation to the contractually required HIS contribution	\$ (1,601,694)	\$ (1,476,384)	\$ (1,179,903)	\$ (1,076,751)
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
College's covered payroll (2)	\$ 80,092,370	\$ 74,255,775	\$ 78,283,984	\$ 72,695,166
HIS contributions as a percentage of covered payroll	2.00%	1.99%	1.51%	1.48%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>
0.190976918%	0.202412694%	0.213501983%	0.229867134%	0.240551631%	0.232980193%
\$ 23,317,972	\$ 22,647,954	\$ 22,597,290	\$ 24,578,454	\$ 28,035,296	\$ 23,760,315
\$ 75,511,932	\$ 77,388,653	\$ 80,477,173	\$ 84,916,891	\$ 86,803,263	\$ 83,468,575
30.88%	29.27%	28.08%	28.94%	32.30%	28.47%
3.00%	2.63%	2.15%	1.64%	0.97%	0.50%

<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>
\$ 1,077,913	\$ 1,108,443	\$ 1,086,117	\$ 1,145,953	\$ 1,216,203	\$ 1,232,924
(1,077,913)	(1,108,443)	(1,086,117)	(1,145,953)	(1,216,203)	(1,232,924)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 73,081,230	\$ 75,511,932	\$ 77,388,653	\$ 80,477,173	\$ 84,916,891	\$ 86,803,263
1.47%	1.47%	1.40%	1.42%	1.43%	1.42%

**1. Schedule of Changes in the College's Total Other Postemployment Benefits Liability and Related Ratios**

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

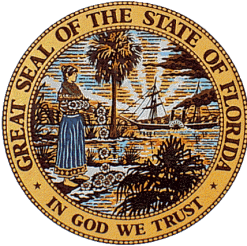
*Changes of Assumptions.* In 2024, amounts reported as changes in assumptions resulted from changes in retirement rates, termination rates, disability rates, mortality rates, DROP entry assumptions, and salary rates. The Municipal Bond Index Rate used to determine other postemployment benefit plan liability increased from 3.65 percent to 3.93 percent.

**2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* In 2024, salary increases including inflation increased from 3.25 percent to 3.5 percent and the mortality assumptions were updated.

**3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* In 2024, the municipal rate used to determine total pension liability increased from 3.65 percent to 3.93 percent and the demographic and coverage election assumptions were updated.



Sherrill F. Norman, CPA  
Auditor General

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the St. Petersburg College, a component unit of the State of Florida, and its aggregate discretely presented component units as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated February 24, 2026, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the aggregate discretely presented component units, as described in our report on the College's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on

a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 24, 2026